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BEFORE THE

CALIFORNIA ENERGY COMMISSION

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In the Matter of: 2015 Integrated Energy Policy Report (2015 IEPR)

Docket No. 15-IEPR-10)

NOTICE OF WORKSHOP RE:)) Inputs and Assumptions for Transportation Energy Demand Forecasts

CALIFORNIA ENERGY COMMISSION 1516 NINTH STREET ART ROSENFELD HEARING ROOM, HEARING ROOM A SACRAMENTO, CALIFORNIA

THURSDAY, MARCH 19, 2015 10:00 A.M.

Reported by: Rebecca Hudson

A P P E A R A N C E S

Committee Members Present

Andrew McAllister Lead Commissioner for IEPR

Janea Scott Transportation Unit

Staff Present

Aniss Bahreinian, Ph.D. Forecasting Unit

Jesse Gage

Bob McBride

Heather Raitt Assistant Executive Director

Ivin Rhyne, Office Manager, Natural Gas, Procurement Analysis, Distributed Generation Integration, Transportation Fuels Data

Gordon Schremp, Energy Assessments Division

Gene Strecker Forecasting Unit

Ysbrand van der Werf

Also Present

Amber Blixt Independent Energy Producers Association (IEP)

Tom Carlson Sierra Research

Jeremy Herbert California Air Resources Board (ARB)

Marc Melaina National Renewable Energy Laboratory (NREL) CALIFORNIA REPORTING, LLC 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417 Dillon Miner Caltrans

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P R O C E E D I N G S

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MARCH 19, 2015 10:04 a.m.
MS. RAITT: All Right. Good morning.
Welcome to today's IEPR Workshop -- Joint IEPR
Workshop for Transportation and IEPR - the Inputs
and Assumptions for Transportation Energy Demand
Forecasts. And I'm Heather Raitt, the Program
Manager for IEPR.

9 I'll begin by going over the usual 10 housekeeping items. Restrooms are in the atrium. 11 If there is an emergency and we need to evacuate 12 the building, please follow staff to Roosevelt 13 Park, which is diagonally across the street from 14 the building.

Our workshop today is being broadcast through our WebEx conferencing system and parties should be aware that you're being recorded. We'll post an audio recording on the Energy Commission's website in a couple of days and a written transcript in about a month.

21 Today, we'll have presentations by Energy 22 Commission staff and consultants and an 23 opportunity for public comments at the end of the 24 day. We're asking parties to limit their 25 comments to three minutes during the public CALIFORNIA REPORTING, LLC

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comment period. We'll take comments first from
 those in the room, followed by WebEx participants
 and then phone-in-only participants.

For those in the room who'd like to make comments, please fill out a blue card and give it to me and, when it's your turn to speak, come to the center podium and speak into the microphone. It's also helpful to give our court reporter your business card.

10 For WebEx participants, you can use the 11 chat function to tell our WebEx coordinator that 12 you'd like to make a comment during the public 13 comment period and we'll either relay your 14 comments or open your line at the appropriate 15 time.

16For phone-in participants, we'll open17your lines after we've taken other comments.

18 If you haven't already, please sign in at 19 the entrance of the hearing room where the 20 materials are available for this workshop. 21 Written comments are due today -- on today's 22 topics on April 2nd and the notice to the 23 workshop explains the process for filing 24 comments.

25 And, with that, I'll turn it over to

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1 Commissioner McAllister.

2 COMMISSIONER MCALLISTER: Thank you, 3 Heather. I'm Andrew McAllister, the Lead IEPR 4 Commission this year and Janea Scott, the Lead 5 Commissioner on Transportation. This is a joint 6 workshop for -- with -- of -- in which we are 7 both extremely interested.

8 And I want to thank you all for coming, 9 both those of you in the room and on the WebEx or 10 on the phone. We -- as the notice says, we --11 this is a critical part of our energy demand 12 forecasting process. Transportation obviously is 13 extremely important. After all, we are 14 Californians and we, historically, have really 15 liked our cars, obviously.

16 But, we also are an economy built on 17 innovation and there is, I think, more interest 18 in the transportation section these days than 19 there's really, in -- in my recollection, there's 20 ever been, partly because there is just 21 incredible technology development going on just 22 every day - improvements in the technology of --23 with -- across the transportation sectors. 24 And also, obviously, this year we have, I 25 think, a heightened sense of the goals that we

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1 are setting going forward for improvement in the 2 transportation sector in terms of greenhouse gas 3 emissions.

The governor's goal of halving petroleum use in our cars and trucks has been really put this top-of-mind for a much broader range of constituencies than it has been before in the past.

9 And so, there's challenge and 10 opportunity. That's often the theme is that, 11 where there are challenges, there's also a huge 12 opportunity and I think we absolutely see that in our transportation sectors. It's very exciting 13 14 what's going on, I think, in electrification, in 15 improved combustion, in just a wide variety of 16 technologies that we'll hear about today.

So, I know our transportation staff works hard and very capably on these issues. And thirty-eight percent of our greenhouse gas emissions, roughly, correspond to the transportation sector.

22 So, this is a huge area that we are 23 setting aggressive goals on and then I think 24 we're creating the groundwork to actually achieve 25 those goals over time in concert with our

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1 other -- with our sister agencies - PUC, ARB 2 critically there.

3 And this is an obviously -- a really 4 critical part of our economy, as well. Goods 5 movement and personal freedom, et cetera, 6 et cetera are all parts of our identity as 7 Californians. So, this is really key work for laying the -- laying the groundwork for our 8 9 policies going forward and I'm real excited to 10 hear what everybody has to say. 11 So, I'll pass it to Commissioner Scott 12 for some comments on her part. 13 COMMISSIONER SCOTT: Sounds good. Thank 14 you, Commissioner McAllister. And I think you and I are a lot on the same brainwave this 15 morning. I had very -- very similar thoughts. 16 17 Good morning and welcome to all. I'm 18 Janea Scott. I'm a Lead Commissioner on 19 transportation and I am very interested in 20 learning more about how the transportation energy 21 demand forecast will be carried out, and in 22 learning about the inputs and assumptions used in 23 the varying forecasting models. 24 I'm especially interested in 25 understanding how the forecasts will incorporate

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1 and model the state's key transportation goals 2 and policies, like the 1.5 million zero-emission 3 vehicles on the road by 2025 or the LCFS or 4 Governor Brown's, as you mentioned, stated the 5 state goal of an up to fifty percent petroleum 6 reduction by 2030.

7 So, I think all of the topics that are listed in the notice for today's workshop are 8 9 incredibly relevant and incredibly timely. As 10 you all know, and Commissioner McAllister said this but I'll repeat it because it's important, 11 12 is the transportation sector is currently 13 responsible for about forty percent of the 14 greenhouse gas emissions in our state, about 15 eighty percent of the smog-forming oxides of nitrogen or NOx in the state, and about ninety-16 17 five percent of the diesel particulate matter 18 emissions.

19 So, reducing pollution from the 20 transportation sector is going to play a critical 21 role in achieving our climate, our clean air, and 22 our petroleum-reduction goals. And so, I also am 23 very much looking forward to the presentations 24 today and also to hearing the thoughts and 25 comments from our stakeholders about how the

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1 Energy Commission can best prepare our

2 transportation demand forecast.

3 So, that you very much.

4 COMMISSIONER MCALLISTER: All right.5 Thank you.

6 So, I will pass it to Ivin Rhyne, who's7 going to lead us off.

8 MR. RHYNE: Thank you, Commissioners. Good morning. My name is Ivin Rhyne and 9 10 I am the overall project manager for the sort of 11 interconnected work that's going on here at the 12 Energy Commission to connect the forecasts that 13 are taking place as a part of the 2015 IEPR in a 14 way that allows them to talk to each other and 15 work together in ways that are comprehensible and 16 understandable, but, more importantly, that 17 reflect the ongoing reality that California's 18 energy sectors today are more in --19 interdependent than they were perhaps twenty 20 years ago, and technology is -- Commissioner 21 McAllister mentioned, is driving that 22 interconnection even further. 23 So, as part of the 2015 IEPR, the 24 transportation demand forecast, the 25 electricity -- the -- sorry -- California's

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electricity demand forecast, the natural gas
 outlook, as well as the work that we are doing to
 model the electricity dispatch are all being done
 in a coordinated fashion.

5 In doing so, we -- we worked very hard to 6 align the input assumptions, align, in reality, 7 the -- the world that underlies each of these 8 models. And, in doing so, we've created and are 9 creating what we are calling the IEPR common 10 cases. Those IEPR common cases are essentially 11 named around the demand profile.

12 So, it's a high-demand world, a low-13 demand world, and a -- a central or reference 14 case that allows us to, as you look at the demand 15 forecast, as it will -- as it will occur and be published later, you'll be able to at least 16 17 understand how that -- the high-demand forecast, 18 high IEPR common case in that forecast connects 19 to the high-demand forecast that comes out of the 20 electricity demand and -- as well as in the 21 natural gas sector. 22 That interdependence is critical. Now, 23 if you're like me and you think that the 24 forecasting part of this -- of this whole process

25 is the -- most fun --

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1 (Laughter.)

2	MR. RHYNE: it's it's fun because
3	we're we're able to connect those policy goals
4	that Commissioner Scott mentioned to envision
5	what the future might look like as we move
6	forward. And so, I I'm going to pause for a
7	moment.
8	There was a lot of work that went last
9	year into the 2014 IEPR Update. That IEPR Update
10	includes a number of transportation-related
11	policies, goals, a a lot of discussion and
12	work and thought that went into that.
13	There is actually copies of the 2014 IEPR
14	Update out at the front table as you come in.
15	So, I would encourage you, if you're interested
16	in that. If you haven't already picked it up,
17	you can pick it up in paper form or there are CDs
18	there.
19	Beyond just
20	COMMISSIONER SCOTT: I second that.
21	(Laughter.)
22	MR.: Say again?
23	COMMISSIONER SCOTT: I said I second
24	that.
25	(Laughter.)

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MR. RHYNE: So, you -- we're able to
connect those policies into envisioning what the
future world might look like. In doing so, we
have to use models.

5 So, these models are necessarily 6 simplifications of the world, but they allow us 7 to draw insights as to how we might get to that 8 future state, where we might need additional 9 action, where we might be able to make 10 improvements on what we are doing, and, at the 11 end of the day, help us make -- help inform our decisions, both today, tomorrow, and in the 12 13 future.

This is an ongoing work that we will do and in -- in the midst of all of that, we are considering other scenarios beyond just the IEPR common cases and you'll hear about some of that today.

19 And we are working hard to make sure that 20 we reflect the input of -- of the stakeholders 21 who are in this room and online.

So, I want to encourage everyone, as we're about to -- to launch into these presentations, to really give these slide decks,

25 give these presenters your thought, your

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attention, and, where you have comments, to 1 2 please use our commenting process in the IEPR. 3 It's automated now. It's online. You can submit those comments online and there'll 4 be -- there's a place in the notice for that 5 6 information and there will be a slide at the end 7 so you can -- help you find it. 8 But we really rely on stakeholder 9 feedback. The -- your expertise, your 10 viewpoints, and your input to improve the product 11 that we do. 12 So, with that, I'm going to turn the 13 podium over. We'll have each of our presenters 14 come up and I'll ask them to sort of introduce 15 the -- the folks behind them. But first, we have Gene Strecker, the Supervisor for our 16 17 Transportation Demand Forecast group. MS. STRECKER: Good morning. Can you all 18 19 hear me? I'm Gene Strecker. I'm the Supervisor of 20 21 the Transportation Energy Demand Forecasting 22 Unit. We're a very small group of people. We've 23 taken on a huge challenge of forecasting a number 24 of fuels, technologies. 25 And I would probably -- before we get

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1 started, I should apologize in advance. I've had 2 a pretty bad cold or flu for the past week or so 3 and I expect I'll be coughing halfway through my 4 presentation. I'll try not to but who knows 5 what's going to happen?

6 So, we're going to get started off this 7 morning by talking about California's vehicle 8 fleet. We -- for -- for about twenty-five years, 9 we've been getting Cal -- or DMV's vehicle 10 registration database twice a year. We get a 11 snapshot of their database in October and in 12 April.

13 We use -- we use that database because 14 what we're really looking for to populate our 15 models are on-road registered vehicles - the 16 number of vehicles in different categories - and 17 we'll look through some of those this morning. 18 Why do we want on-road registered vehicles? 19 Because they're the ones that use fuel. 20 There's about fifty million records in 21 DMV's database and, of those fifty million, 22 approximately twenty-eight, twenty-nine million 23 are appropriate to us. There's lot of things in 24 the DMV's database that we are not interested in, 25 such as trailers or people who register their

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1 vehicles as non-operational.

So, we have to weed through those fifty million records and pull out the ones that are most appropriate for us. And we'll have people later on talk about -- more about how we use -use those vehicle counts, but here's just a -- a high-level look at what we do.

8 So, we split the vehicles up into light-9 duty vehicles and medium- and heavy-duty 10 vehicles. To us, a light-duty vehicle is a 11 vehicle that's ten thousand pounds or less. I 12 know other agencies and entities define light-13 duty and medium/heavies a little bit differently 14 than we do but, for our purposes, light-duties 15 are ten thousand pounds or less and medium and 16 heavy are ten thousand pounds and greater.

17 We use our light-duty vehicles -- we 18 split them out into personally-owned vehicles and 19 essentially vehicles that are owned by commercial 20 entities, and they feed our Personal Vehicle 21 Choice and Commercial Vehicle Choice models. And 22 our medium- and heavy-duty vehicles are 23 essentially fed into our Freight model. It's a 24 little more complicated than that, but this 25 should suffice for the time being.

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We also break out ownership categories of government vehicles and rental vehicles and we do some post-processing on those, as well. They're not fed directly into our models, though.

5 So, this is just an example of the total 6 vehicle fleet that we've been seeing in 7 California. You can see from this slide that the 8 light-duty vehicles far outnumber the medium and 9 heavies by quite a bit, and the populations of 10 these vehicles are both growing at this time.

And, as you might expect, Los Angeles region - the four or five counties, including Los Angeles and the ones around it, have, by far, the greatest number of vehicles in the state. That shouldn't surprise anybody.

16 So now, this is where it starts to get 17 interesting. This is the distribution of fuels 18 in our light-duty fleet. As you can see by this 19 graph, gasoline far outweighs anything else in 20 the fleet by quite a bit - a huge amount.

And now, I'm just going to shift gears just a little bit to look at -- see how the ownership categories are -- look throughout the state. You can see, through this slide, don't be misled by these bars. If you look carefully at

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1 this slide, you'll see that we start at seventy-2 five percent.

3 So, if you -- if you look carefully, 4 you'll see that personal vehicles in 2013 represent about eighty-five percent of 5 6 California's fleet, followed by commercial 7 vehicles, which are another twelve or thirteen percent, and then rental and government are a 8 9 very tiny percentage of California's fleet. 10 And I think my slides are out of order. 11 No, maybe not. Okay. 12 And here we show just the different 13 vehicle classes. You know, we all -- we -- these 14 are important to us for a number of reasons, but 15 you can see -- and we're just showing personal 16 and commercial here because the percentage of 17 government and rental are just so tiny they would 18 never even show up on this chart. 19 But the distribution of vehicle types are 20 fairly well distributed throughout the vehicle 21 classes. So, we go from subcompact cars, which 22 are the really little, tiny things, all the way 23 up to pickup trucks. And we do show a little bit 24 of neighborhood electric cars in there just for

25 comparison purposes.

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1 And you'll see they're fairly well 2 distributed throughout the vehicle classes. And 3 the one thing to take away is you'll notice that 4 most of the -- most of the vehicles are 5 subcompact, compact, and midsize, and that due to 6 fuel economy, mostly.

7 The takeaway from this slide is that the 8 number of alternative fuels and technologies in 9 the fleet -- in the light-duty fleet is growing 10 pretty well.

Now, this is another slide to look at carefully because we start at eighty percent. So, you'll see that gasoline vehicles far outweigh anything else in the fleet.

Diesel vehicles are holding fairly steady through the past five years - about 1.7, 1.8 percent of the fleet, and the alternative fuels and technologies are definitely growing. In 2009, they started out about three percent of the fleet, and now they're up to about six percent of the fleet.

22 COMMISSIONER MCALLISTER: Gene, could
 23 I -- could I ask a -- a clarifying question?
 24 MS. STRECKER: Sure.

25 COMMISSIONER MCALLISTER: Could you go

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1 back just a couple slides?

2	MS. STRECKER: Certainly.
3	COMMISSIONER MCALLISTER: To the to
4	the that one.
5	MS. STRECKER: Mm-hmm.
6	COMMISSIONER MCALLISTER: So, that seems
7	like a big change, particularly from 2009 to
8	2010, but and now you I understand it's all
9	within that five percent you know, four
10	percent band or so between eighty and eighty-five
11	percent, but
12	MS. STRECKER: Right
13	COMMISSIONER MCALLISTER: I would have
14	thought that that you know, expect it to
15	vary a little bit with the economy and stuff, but
16	also thought the the distribution of
17	commercial and and personal would be roughly,
18	you know, sort of already at the tangent, because
19	we're been driving cars for a long time.
20	And I'm wondering if you have a sort of
21	feeling about or thoughts about why personal is
22	growing as a portion of the total.
23	MS. STRECKER: I think I would have to
24	ask one of our economists to explain that, if
25	they could. We we have a little bit of a

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dilemma in that the person who's been looking at 1 the DMV data for us left the office in 2 3 November --4 (Laughter.) 5 MS. STRECKER: -- and we just recently 6 hired a new person, and it would be really unfair 7 to ask her to try to explain that --8 COMMISSIONER MCALLISTER: No, no 9 worries --10 MS. STRECKER: -- at this point 11 COMMISSIONER MCALLISTER: I quess -- I 12 guess, just food for thought. I mean, I'm 13 assuming it's because the economy --you know --14 MS. STRECKER: It could be pent-up demand or something like that from consumers. You know, 15 16 under the Great Recession, they weren't buying 17 anything --18 COMMISSIONER MCALLISTER: Yeah. 19 MS. STRECKER: So, we could see more of a 20 pent-up demand being --21 COMMISSIONER MCALLISTER: Anyway, that's 22 part --23 MS. STRECKER: We'll look --24 COMMISSIONER MCALLISTER: -- of the --25 part --

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1 MS. STRECKER: We'll --2 COMMISSIONER MCALLISTER: -- of the econ 3 demo discussion. 4 MS. STRECKER: Yeah. 5 COMMISSIONER MCALLISTER: But, yeah, 6 thanks. 7 MS. STRECKER: We'll certainly look into 8 that and get an answer back to you. 9 COMMISSIONER MCALLISTER: Thanks very 10 much. 11 MS. STRECKER: Okay. So, I'm just going 12 to slip on back to this slide because I wanted to 13 talk about the growth in the alternative fuel and 14 technology portion of the fleet. You-- you'll see from this graph that 15 16 it -- it looks like it's pretty much doubled from between 2009 and 2013. I want to point out, 17 18 though, that the large percentage of that is due 19 to FFVs, the flex-fuel vehicles that are gasoline 20 and can be powered by gasoline of E85 and 21 gasoline hybrids. 22 And, if you flip back to this chart and 23 look at the percentages along the side, and --24 you can see that quite clearly from that chart. 25 Now, flipping back. And I'm just going

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1 to take probably thirty seconds to talk about the 2 medium- and heavy-duty fleet. We're going to 3 have a rather lengthy discussion about medium-4 and heavy-duty fleet later this afternoon by Bob 5 McBride.

6 So, I just wanted to point out that the 7 distribution of fuels in the -- in the 8 medium/heavy fleet is a little bit different --9 well, a lot different than light-duty. Most of 10 the medium/heavy, obviously, are fueled by diesel 11 and then gasoline.

And we see smaller percentages of growth in the alternatives. And this -- this shows the growth in those alternative fuels. And it's actually -- in 2009, they were about two percent of the fleet. In 2013, they were about three percent of the fleet.

18 And this is another one of those graphs 19 to look at carefully because, if you notice, 20 the -- the y-axis starts at forty percent, not 21 zero.

And so, that's all I really wanted to talk about for the vehicles. You'll hear more discussions of vehicles, both light-duty and medium/heavies later in the day.

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1And does anyone have any questions?2(No response.)

3 Is there anyone online? No questions?4 (No response.)

5 Okay. Well, if you think of anything, 6 please let us know. We're happy to take your 7 input, feedback, get your comments. And, if 8 there's nothing else for me, I'm going to 9 introduce Aniss Bahreinian. She's one of the 10 unit's staff members, and she's going to be 11 discussing an overview of our demand models.

MS. BAHREINIAN: Good morning. My name is Aniss Bahreinian and I work in the Transportation Energy Forecasting Unit. And today I am here to give you an overview of the Transportation and Energy Demand models that we use in our unit.

18 We are going to talk about how our models 19 forecast transportation energy demand. We'll 20 talk about some of the relationships among the 21 models. We'll talk about the inputs to these 22 models and the sources and how they flow through the models. And we'll talk about the sources of 23 24 projected input demand, as well as the sources of 25 data for the base year.

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And, of course, we are here to seek your
 input on a number of questions and a number of
 topics that you are going to find out later.
 Our job at the Transportation Energy

5 Demand Forecasting Unit is to forecast 6 transportation energy demand, needless to say. 7 However, nobody really wants gasoline just for 8 the sake of having gasoline.

9 Gasoline is going to move your car and 10 your car -- you really don't want your car, 11 either. You want your car for doing something 12 for you - for getting something done for you. 13 And in economics we call these things as derived 14 demand.

Your demand for a car is derived from 15 16 your demand for transportation. And your demand 17 for fuel is derived from both of those. So, you 18 can see that, in the middle, we have the 19 transportation and energy consumption, but that 20 is a product of the number of miles that you 21 travel, the number of vehicles that you own, and 22 the fuel economy of these vehicles that you own. 23 We should also say that, as you can see 24 here, on the circle on the right-hand corner, we 25 have put "on-road energy intensity per mile," and

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1 that's important because the type of driver that 2 you are is going to determine the energy 3 intensity of your car.

If you're an aggressive driver, you're going to use more fuel; your car is going to use your fuel. If you are driving to Tahoe, you're going to more likely use more fuel compared to when you're driving on the flat roads in Sacramento.

10 So, when you drive matters. How you 11 drive matters. How many cars you drive matters. 12 And how long you travel is going to matter. All 13 of these are going to determine your 14 transportation and energy consumption.

15 The number of miles that you travel, of course, is a function of the economy. As the 16 17 economy grows, as people are gaining employment, then they are going to buy more cars to begin 18 19 with and then they are going to drive more 20 because you have to go to your work and a lot of 21 the people are using their cars to get to their 22 work.

23 So, with the improvement in the economy, 24 there's going to be an increase in VMT. An 25 increase in VMT is going to, then, result in an

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1 increase in transportation energy consumption and 2 an increase in vehicle stock.

So, in order to address all of these -so, we have miles traveled per vehicle that is begging for a Travel Demand model. And then, we have the vehicle stock and that is begging for a Vehicle Demand model.

8 So, here we have two types of demand 9 models in order to derive your demand for 10 transportation energy. One is the Vehicle Demand 11 model; the other one is a Travel Demand model.

Our Vehicle Demand models are mostly focused on light-duty vehicles. The two models that we do have in our family of models are the Light-Duty Vehicle Demand models and they give us a stock of vehicles.

Now, we have one demand model for Now, we have one demand model for household and then we have another demand model for commercial sector. Why do we have two demand models? Because a lot of different studies that see, they only have one Light-Duty Vehicle Demand model. But we have two.

23 Why do we have two? Because we have two 24 different sectors that behave differently, they 25 have different preferences, they have different

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needs, and they need a different stock of
 vehicles.

So, for these reasons, we have two different demand models. If you go back to -which one? Okay, this one. All right. Sorry, I had numbers and it was decided that we shouldn't use the same numbers in different presentations. So, I have to go back to the previous presentation.

10 If you look at this slide here, this is 11 kind of telling you why we need two different 12 behavioral demand models. Look at the 13 distribution of the vehicles by class. Look at 14 the ones at the end.

You see that purple bar at the end? You don't see -- you hardly see anything green. What this is telling you is that the commercial sector uses most or all of the vehicles in the 8,500 to 10,000 category.

This important because these vehicles usually have lower fuel economy, which means that, even if they have fewer of these in the commercial sector, they will -- they could be using a larger amount of fuel because the fuel economy of these vehicles is lower than, for

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1 instance, the subcompact vehicles.

If you look at the distribution, again, in the beginning for the subcompact and compact and midsize, you see that kind of both commercial and personal are moving along in the same way. If you look at the relationship, it's almost staying the same.

8 And what it shows is really the largest 9 number of cars sold are those midsize vehicles. 10 So, the midsize vehicle is a pretty popular car, 11 both for the commercial and for the household 12 sector. But, in the end, the last bar shows that 13 8,500 to 10,000 pickups are the vehicle of choice 14 for many of those in commercial sector.

15 If you also look at the bar in --16 somewhere in the middle - sports -- sports 17 utility vehicles. That is, again, 8,500 to 18 10,000 pounds.

And another one, for van - 8,500 to 10,000. And the van standard, you see -- you could hardly see any green bars here. That means that all of these cars are used the commercial sector - almost all of these cars are used by the commercial sector.

25 Everything else is kind of equally

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distributed, but, in these categories, you can 1 2 clearly see the differences between the two 3 sectors, and these differences are the reason why 4 we conduct two surveys - one for commercial and 5 one for residential sector. And that is why we 6 have two models - because they behave 7 differently, they have a different number of vehicles, and they use a different amount of 8 9 fuel.

I should also say something else that is not in these slides -- is that -- is the age distribution. Another difference between the commercial and the residential is the age distribution.

15 The majority of the commercial sector -16 they own a larger percent of newer vehicles 17 versus the household sector that has a lot more 18 of the purchases of the used vehicles.

19 This is important, particularly when it 20 comes to alternative- and renewable-fuel vehicles 21 because these vehicles are usually available in 22 the newer categories and, therefore, those who 23 are more likely to buy new vehicles are the ones 24 who are going to be more likely to purchase these 25 alternative-fuel vehicles. So, that is another

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1 distinction between the commercial and

2 residential sector.

3	Can you move that? Actually, there was
4	another slide in Gene Strecker's slide deck that
5	was showing the distribution of vehicles between
6	rental, government, and commercial, and
7	residential. I should go back to that later.
8	So, these are the two types of demand
9	models - the Vehicle Demand model and, as you
10	could see in that slide, they have fifteen
11	vehicle classes in eleven different
12	fuel/technology types. And that is very
13	important. That is actually more extended than
14	many other models around.
15	Our Travel Demand models cover both short
16	distance and long distance and they cover both
17	goods movement and peoples movement, as well as
18	the services. We have the Urban and Intercity
19	model. "Urban" is short for Short-Distance
20	Travel model; "intercity" covers the Long-
21	Distance Travel Demand model.
22	And, as you can see, later on when Jesse

23 Gage is going to talk about the high-speed rail, 24 we are using that high-speed rail in conjunction 25 with the Intercity model because intercity covers

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1 the long-distance travel.

The Freight model, which is going to be composed entirely of the heavy- and -- mediumand heavy-duty vehicles, it is used in both goods movement and service activity.

6 For goods movement in the long-distance, 7 we allow the freight to compete two modes against 8 each other - that is rail and trucks, but, when 9 it comes to short distance, rail does not compete 10 with freight.

11 And, actually, one of the differences 12 between our Freight model and some of the other 13 freight models is that we do cover service 14 activity in our Freight model. Service 15 activities like, for instance, concrete mixers, 16 refuse trucks, and activities like that.

17 The other model that we have is the 18 Aviation model. And our Aviation model is 19 actually segmenting the market in a number of 20 different ways. It segments the market into 21 business travel and personal travel. It segments 22 the market into intrastate, interstate, as well 23 as international market. 24 And a lot of people are unaware that a

25 very significant of the jet fuel used in

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California is for international travel. So, we managed to segment all of these different sectors and, therefore, we are forecasting fuel -- jet fuel for all of these different segments separately.

6 However, I should say that this time 7 around, we are not using the model that we used 8 time or the last two times for a number of 9 reasons. And this time, our colleague, Gordon 10 Schremp, is going to use one of our older models 11 to address this.

12 When it comes to commercial light-duty 13 vehicle miles, we take care of that in the 14 Commercial Light-Duty Vehicle model. And that 15 model, within it, has a VMT component that is going to measure the number of miles -- or 16 17 forecast the number of miles for this sector. So, notice that, when we -- a lot of 18 19 people, when they're talking about commercial 20 movement, they combine the light-duty vehicle and 21 heavy-duty vehicle - we separate the two from 22 each other.

And then we have high-speed rail, which is a post-process model. We used that for the first time in 2013 in response to Commissioner

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1 Weisenmiller in the first workshop that we had.
2 He recommended that we use that and then, by the
3 end, we actually used the high-speed post4 processing date and included it in our final
5 forecast -- or revised forecast.

6 So, what are the different travel modes 7 and vehicles in the Travel Demand models? If you 8 look at the columns, we have the vehicles, Light 9 Rail, bus, conventional rail, high-speed rail, 10 and air.

11 These are different types of vehicles 12 that we are using. The travel -- the Travel 13 models are urban - again, short distance; 14 commercial LDV travel - so, that another measure 15 of commercial movement. That is your pizza 16 delivery guy, for instance.

17 The Intercity model that measures long-18 distance travel; aviation; air freight; freight 19 for goods movement; freight for service 20 movements; and high-speed rail is used for long-21 distance. 22 In the Urban model, we use light-duty

22 vehicles, but we also, of course, have bus, Light 24 Rail, and conventional rail, which is used for 25 commuters.

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In the -- in the Commercial Light-Duty Vehicle Travel model, which is a VMT component, we only use light-duty vehicles. So, we don't use transit, for instance, for commercial LDV travel. Transit is only used -- urban transit is only used for personal travel, not for commercial LDV travel.

8 In the Intercity, Long Distance model, we 9 use light-duty vehicles, but we also use bus -10 but is one of the modes. Auto is one mode, which 11 is the LDV. Bus is one mode. Conventional rail 12 is one mode, and high-speed rail is, of course, 13 what we post-process.

In addition to that, we also have air Is travel in the Intercity model. In the Aviation Model, which was self -- standing by itself, that's when we only have air mode, obviously.

In the air freight, again, another standalone component - uses only air. In the freight for goods movement for long distance, we compete both in rail and trucks. So, those two modes are used in goods movement. For freight service, we only use trucks - medium- and heavy-duty trucks. HSR, of course, is the high-speed rail.

25 Next. All right. So, here we are -

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1 these are all of our models that we have 2 discussed. If you -- if you look at the blue bar 3 at the top, it includes all of the different 4 inputs that we are obtaining from different 5 places.

6 The used EIA crude oil price forecast -7 and that is one of the sources that we use - we 8 use economic, demographic, and other data from 9 other colleagues at the Demand Analysis Office. 10 We use our DMV stock, which is analyzed within 11 our own Transportation and Energy Forecasting 12 Unit.

13 And then, we use all of these to get 14 different inputs that we need for different 15 models. You can see that the red rectangle in 16 the middle, which is quite red, it shows actually 17 the heart of our model. That is our 18 transportation energy price forecast. 19 That input is used in every single model 20 that we have -- almost every single model that we 21 have.

The oval -- light green oval shapes that you see - these are different behavioral models that we have within DynaSim -- within -- I said it too soon. I'm going to go to the next slide

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and talk about DynaSim, but these are our
 behavioral models.

3 The behavior models are Personal Vehicle Choice - this is a nested, multinomial logic 4 model. We have Commercial Vehicle Choice, which 5 6 is a multinomial logic model. We have Intercity 7 Travel, Urban Travel, Aviation, and Freight. 8 When it comes to primary data that we 9 have -- we have our own primary source of data. 10 The primary source of data that we use are the 11 two surveys that we conduct for commercial and 12 household vehicle surveys. These are the surveys 13 that are conducted from -- starting from 2011, 14 ending with 2013, and we are going to talk about 15 them later, more. 16 Another very important input that we use 17 here are the light-duty vehicle attributes. That 18 is a very important component of our forecast, 19 and Sierra Research is going to make a 20 presentation on that later this morning. 21 Our Personal Vehicle Choice model, as we 22 said before, both produces the vehicle stock or 23 vehicle population, as some would call it, as well as the VMT in the commercial sector --24 25 commercial light-duty vehicle sector.

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1 Personal Vehicle Choice model is 2 generating vehicle stock for the household 3 sector. We take that vehicle stock and then we 4 share that with the Intercity and Urban models. 5 That is why you see those blue arrows. 6 So, the first personal vehicle stock is 7 generated within that model, what we call PVC, and then it is shared with the other two models, 8 9 Intercity Travel and Urban Travel. It is 10 combined with the travel outcomes of those 11 models, and then fuel consumption is generated 12 within Urban and Intercity models. Likewise, Commercial Vehicle Choice model that has both the 13 14 vehicle stock and VMT component directly feeds 15 into fuel consumption. 16 Freight model is -- a Freight model and 17 Aviation - both of them also generate fuel 18 consumption within them. So, all this fuel 19 consumption, then, is add -- added together and 20 they create what we call as California on-road 21 transportation and energy demand. 22 I want to caution you here because some 23 people call rail as off-road. For our purpose, 24 we call it on-road energy. That's part of our 25 behavioral models forecast and we include that

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1 all in this category.

2 So, our Transportation Energy Demand 3 Forecasting models are sector specific. As we 4 just mentioned, we have Freight, we have Urban 5 Travel, we have Intercity Travel, Aviation, we 6 have Commercial Light-Duty, Residential Light-7 Duty, et cetera.

8 These are all sector-specific demand 9 models. Each one of them are representing 10 consumption behavior of that sector. So, we 11 don't lump all of the energy together and use 12 trend projections in order to project fuel 13 consumption.

14 We look at every single sector and we 15 decide, okay, how does prices affect travel demand for freight movement? How do -- how the 16 17 fuel prices are going to affect travel demand by 18 the household sector how the fuel prices are 19 going to affect travel demand by commercial 20 light-duty vehicle sector. So, we have sector-21 specific demand models. 22 COMMISSIONER MCALLISTER: Aniss, can you 23 talk about how geographically specific --24 MS. BAHREINIAN: Uh-huh. 25 COMMISSIONER MCALLISTER: -- your

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1 analysis is? I'm -- I'm wondering, you know, one 2 place might have roundtrip -- typical roundtrips 3 longer than another, so that might affect, you 4 know, how EV uptake evolves and things like that. 5 I quess I'm wondering sort of how granular 6 vour --7 MS. BAHREINIAN: Absolutely. 8 COMMISSIONER MCALLISTER: -- method is. 9 MS. BAHREINIAN: One of the things that 10 we -- we do -- I mean, I'm very glad that you 11 asked this question. We have a Statewide Travel 12 Demand model. My colleague, Bob McBride, later 13 in the morning is -- later in the day is going to 14 talk about the VMT and how there are any 15 differences. 16 But, for the most part, what we have is a 17 statewide travel. We did have a model at the 18 county level before, but there were some issues 19 with the data and we had, in order to preserve 20 more accuracy, you had to go back to the 21 statewide. That's what happened. 22 COMMISSIONER MCALLISTER: Do you -- I 23 remember in the -- in -- two years ago, when we 24 had this discussion, we talked about some of the 25 possibilities, maybe challenges, of working with

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the COGs or the MPOs, because they're running,
 you know, transportation planning models that do
 get into those granular details.

Obviously, a lot of heterogeneity across the state, but that might be a place to try to bootstrap some -- some more geographicallyspecific, you know, analysis. If not now, then sort of think about how that would go in the future.

10 MS. BAHREINIAN: Absolutely. And one of 11 the things we were doing this time around 12 because, as I'm sure you have read in some of the 13 PSRs, et cetera, we work extensively actually 14 with Caltrans. And Caltrans has a model that 15 they call the California Statewide Travel Demand 16 model.

17 And the California Statewide Travel 18 Demand model also incorporates those MPOs and 19 COGs into that. And so, we do make the attempt 20 to bootstrap some of those, but our only internal 21 models are statewide models at the present time. 22 In the future, we can improve them, of course. 23 So, these are all economic models, and 24 the question is, okay, what does that mean when 25 we say economic model? Because what they do -

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1 they measure the responsiveness of the consumers 2 to some kind of economic variable, whether it is 3 cost of travel, time of travel, cost of a 4 vehicle, or what have you, and they account for 5 changes in the economy.

6 If incomes go up, our demand for travel 7 is going to go up. That's an economic behavior. And so, for all these reasons, we call them 8 9 economic model - the accounting for the impact of 10 time and cost of an activity or a product, as 11 well as income and economic output, in the choice 12 process.

13 And, I should also add that some of those 14 models are choice models, some of them are not. 15 We call all of those models econometric models. That would be a more accurate description if you 16 17 are going to use one word to describe all of 18 them, because we have used econometric -- or, 19 econometrics has been used to derive those 20 models.

21 All of these are functioning in a 22 software platform called DynaSim. And we should 23 also note that all of our fuel consumption is 24 only going to account for the tank-to-wheel 25 energy consumption. We do not include anything

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1 before or after, not that we don't want to, but 2 our models are like that. (Laughter.)

So, a demand model is generated within each model - that's another characteristic that is quite important, actually - based on travel mode and vehicle choices of the consumers. When consumers select one type of vehicle, they forego another.

9 So, we can't really increase all of the 10 vehicles at the same time, unless there is a huge 11 population growth that is going to demand 12 something like that. So, if I buy an EV, that 13 means I'm buying an FCV. That means I'm not 14 buying a gasoline vehicle.

15 If the prices of gasoline go down, then 16 I'm going to buy - and as actually it has been 17 the case in 2014 - there has been increase in 18 demand for SUVs because gasoline prices have gone 19 down.

If you're buying an SUV, that means you are not buying a compact car. So, there is all this substitution and competition between vehicle classes, between fuels, and between technologies. We cannot really simply use the stock of an additional vehicle or fuel or a technology

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1 type, or increase the stock of another without 2 affecting the stock of other vehicles in the 3 model or other travels -- travel modes in the 4 model.

5 If people are -- if people are using more 6 transit, that means they are not using their 7 cars. And so, all of these are important and all 8 of these substitutions take place within the 9 models.

10 Now, those are the models that we have in 11 the software platform we call DynaSim. So, all 12 of those -- let me go back to that. All of these 13 models that you see here -- all of them reside 14 within DynaSim.

15 What is DynaSim? DynaSim basically 16 houses all of these different types of models. 17 As we said, some of them are aggregate, some of 18 them are disaggregate models, some of them are 19 choice, some of them are not. These are all the 20 different models, and all of them reside within 21 this software.

That means that every time -- the model structure is hard-coded into the software. So, every time you make a change to the structure of the model, every time we add a variable, every

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1 time you want to change the interface with the 2 model, we are going to have to update the 3 software. That's what it means.

4 Now, DynaSim, of course, was -- was 5 envisioned by Commissioner Desmond back in 2005, 6 and he wanted the staff to pursue that. In 2011, 7 DynaSim software was actually implemented in the 8 Transportation and Energy Forecasting Unit, and 9 we have been working on improving it ever since. 10 So, every time, every month, every year, 11 every quarter, we are making changes, we are 12 making improvement because we want it to perform 13 better.

One of the improvements that we have made since 2013 is adding what we call VMT decay rate because, in the past, we assigned the same number of VMT regardless of the age of the vehicle. We all know, however, that newer vehicles drive more and, therefore, now we have added that VMT decay rate.

Another -- another advancement that we have made to the -- or another change that we have made since 2013 is that we have added a time dimension for the consumer preferences, for fuel type, and vehicle class.

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1 That's actually quite important because, 2 in the past, the model did not allow us to change 3 consumer preferences over time. We always had to 4 assume that it was constant. Now, we don't. We 5 can make changes if we want to.

6 We know consumer preferences change, but 7 we don't know exactly how they are going to 8 change. (Laughter.) That's the challenge and, 9 if there's anybody in the audience among the 10 stakeholders who does know, then we would really 11 appreciate your input.

We just don't want it to be a -- an arbitrary decision, because keeping it constant is also arbitrary. But, we don't want to replace one arbitrary decision with another arbitrary decision. So, if there's any scientific study of how these consumer preferences change over time, we are seeking your input on that.

19 COMMISSIONER SCOTT: I'm going to -- I
20 have a question for you --

21 MS. BAHREINIAN: Sure.

22 COMMISSIONER SCOTT: -- about -- so, if 23 you're -- if we're constantly improving the 24 model, which I think is a good thing, right, to 25 make sure that we are -- we've got the -- the

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1 best, most robust information we have, how can we 2 compare sort of the -- the output from one year 3 to the next year?

Are you able to kind of tease out what's the difference between the tweaks -- or maybe tweaks isn't the right word, but, you know, the -- the edits and updates that we made to the model from differences and --

9 MS. BAHREINIAN: Yes, we can.

10 COMMISSIONER SCOTT: -- the actual 11 trends?

MS. BAHREINIAN: We can. For instance, with the VMT decay rate, if we want to make it comparable to say what we have done in the past, we can keep it constant. And then, it will allow us to compare before and after change.

Or, when it comes to consumer
preferences, if we decide to change the consumer
preferences over time, we can keep it constant
and we can increase it and then we can compare
what happens before and after.

22 So, for some of the things, it does allow 23 you, but not for everything. These are the 24 two -- some of the two -- I mean, the two

25 important ones that I mentioned, but there are

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1 other changes that we have made, too - other 2 improvements that we have made.

3 So, the Transportation and Energy Demand 4 Forecasting models - as we said, they are sector-5 specific, and we talked about that already. And 6 we said -- we talked about -- I'm sorry, these 7 are the slides that I have gone over before. 8 So, other models and analysis - what else 9 do we do? All of those models that we talked 10 about - those reside within DynaSim, but there are other sectors that are not within DynaSim. 11 12 And so, we try to account for that. 13 What are those? One of them is 14 neighborhood electric vehicles. These usually have a speed limit and they are not necessarily 15 on-road vehicles and, therefore, we are going to 16 17 account for that in a separate way. 18 We also have government vehicles. If you 19 go back to that slide, which I don't want to 20 torture you to go through that slide again, that 21 Gene Strecker was showing. It was showing that 22 large cars were actually in low demand, both in the commercial sector and in the residential 23 24 sector. 25 But, if you look at the government share

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1 of the large vehicles, you could see that there 2 are a lot more large vehicles in the government 3 sector. What is that? Those are the police 4 cars, for instance, that have to be large. 5 That's just one example of it. So, for some 6 reason, we saw a lot of large cars in the 7 government sector.

8 And then, when it comes to the rental 9 vehicles, while we don't address that in any of 10 the others, rentals cars are the same thing as 11 other commercial sectors, because the pure 12 purpose of rentals is for the sake of 13 transportation. We can't really put them next to 14 each other.

In the past, they have been combined with the commercial and generated one forecast but, since 2013, we decided to separate them out because they behave differently because they have different age distributions.

Even though it is really a small portion of the vehicles, but still it is worth looking at. A lot of the vehicles in this sector are -usually they are retired at the age of four. You really don't want to go and rent a ten-year-old vehicle and most of the vehicles in

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1 this sector are newer vehicles. Once they reach 2 the age of four or five, then they are sold on 3 the market to the household sector, to the 4 residential sector.

5 So, we separate all of these. But these 6 are really just growth models. There's nothing 7 fancy about it. They are not behavior, we just 8 grow them. But we think that it is still worth 9 separating them out - calling them all out -10 because they have different VMT.

11 You can imagine, a rental car is going to 12 (laughter) have a larger share of the VMT 13 compared to some of the other sectors and they 14 use different types of vehicles and they have 15 different vintage distribution. So, all of these 16 are -- justify the fact that we are separating 17 these sectors out.

18 When it comes to government, government 19 has to follow a lot more of the current laws in 20 the state, like they have to purchase more EVs, 21 more FFVs, et cetera. And so, it is important to 22 separate all of these out.

Another post-process model is the highspeed rail and, of course, the off-road. And, this time around, Aspen Environmental Group is

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1 going to use ARB's and other studies to give us 2 projections of -- of transportation 3 electrification, which was covered in another 4 presentation, and other factors. 5 Transportation energy demand and supply -6 so, what do we do with this? We take the off-7 road -- we take the on-road that we come up within -- in -- within DynaSim. We take the off-8 9 road transportation energy demand and we put it 10 into one pile and we call it "total California 11 transportation energy demand." 12 We then take out electricity demand and 13 natural gas demand and pass it on to the 14 Electricity and Natural Gas Unit. And then, we 15 try to bring them closer to a liquid 16 transportation fuel supply. 17 Our colleague, Gordon Schremp, does an 18 analysis of the Board of Equalization sales of 19 different fuels and then we try to bring these 20 together -- closer together. Not that they are 21 exactly equal, but we try to bring them closer 22 together in the calibration process. 23 What are the key assumptions? Well, when 24 it comes to the vehicles, we say that all of the 25 current federal and state regulations are in

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place for original equipment manufacturers, or
 OEMs, including the ZEV mandate.

How do we address that? Sierra Research is charged with implementing those vehicle prices that are more likely to achieve the ZEV mandate. OEMs -- we are also assuming that OEMs meet consumer demand.

8 What does that mean? That means that we 9 don't care how many cars you want, you are going 10 to get it. If you want a million cars, you are 11 going to get it. If you want ten million cars, you are going to get it. They are going to meet 12 13 your demand. There is no -- there is no limit on 14 the supply of these vehicles to California buyers. Whatever you want, you get. That's our 15 16 assumption.

17 Likewise, when it comes to fuels, the 18 same kind of thing - all the currently federal 19 and state regulations are in place for 20 transportation fuel, and our colleague, Gordon 21 Schremp, takes the forecasts that we have, looks 22 at the RFS2 and other requirements, and then 23 distributes those among different fuels, as 24 required by law.

25 Transportation energy suppliers meet

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1 consumer demand. What does that mean? It means, 2 if you want gasoline, you got it. You want a 3 billion barrels of oil, you have it. You want 4 ten billion barrels (laughter) of oil, you have 5 it. There is no limit on supply of fuels to 6 California, whether it is electricity, natural 7 gas, or liquid fuel.

8 Vehicle and liquid fuel prices are 9 independent of California demand. What that 10 means is -- is that no matter how much fuel 11 demand goes up in California, in our model, it 12 doesn't affect the prices, and that's important. 13 We also make the assumption that price 14 scenarios cover the range of plausible outcomes

15 over the forecast horizon. That's our 16 assumption.

17 Those of you who have seen our 2013 price 18 forecast or EIA's crude oil price forecast, you 19 know that we were, all of us -- EIA, us, and 20 everybody (laughter) else in business has been 21 dead wrong.

The current prices in 2014 are far below what EIA projected in 2013 and even in their 2014 forecast. Nobody really could see it coming and so we were all wrong. But, for our purpose, we

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1 make the assumption that these are going to cover 2 the plausible outcomes.

3 Consumer preferences - light-duty vehicle 4 technologies remain constant at 2013 levels. 5 That's what we have done in the past. Again, we 6 are seeking your input this time. Time and cost 7 of travel - the preferences of consumers for 8 those are also going to remain constant.

9 What are the model inputs? Well, for 10 2014-2026 projections, income and employment, as 11 was discussed in previous workshops, come from 12 Moody's and IHS Global Insight. Economic 13 activity in the business sector is going to come 14 from those same sources.

15 Transportation energy prices is going to 16 come from EIA, natural gas prices are going to 17 come as a result of the analysis of Rice 18 University and the Energy Commission, and 19 electricity rates have already been presented in 20 prior workshops, and they, too, are coming from 21 Energy Commission analysis. 22 Class-specific light-duty vehicles, 23 heavy-duty vehicles, and aircrafts attributes are 24 provided by Sierra -- Sierra Research.

25 Population and households - they come from the

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Department of Finance, Moody's, and HIS Global
 Insight.

I should also add that we use American Community Survey to feed our Residential Light-Duty Vehicle Demand model and that is happening in the base year. So, for the base year, we use the American Community Survey to populate the households in our light-duty vehicle demand for the residential sector.

10 Travel activities for goods movement and 11 services - my colleague, Bob McBride, is going to 12 cover that. Travel activity for people 13 movement - again, he is going to cover that topic 14 so, in the interest of time, I'm going to just 15 move forward.

16 2013 Liquid fuel consumption - we use --17 we use the Board of Equalization data analyzed by 18 Gordon Schremp and Gary Yowell.

19 What will 2026 look like? Well, as we 20 said, products are socially constructed.

21 Consumers learn from each other, producers learn 22 from each other. Technologies change, products 23 change, and I think Commissioner McAllister put 24 it best - the changes in technology are so wide 25 and so in-depth that really it is hard to project

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1 all of this.

2 Changes in prices, as we have seen in the 3 last few months, are going to add only complications to the entire story. There are way 4 too many changes. And so, what we'd like to do 5 6 is to seek everyone's input into this topic. 7 We know that there is plenty of uncertainties and we know that preferences are 8 9 going to change. We know that income 10 distribution is going to change. There is a 11 whole group of variables and factors that will be 12 changing over time. 13 And so, we are going to have to make --14 we are going to have to make some assumptions in 15 order to run these models and we try to seek your input to make the best assumptions that we can. 16 17 Any questions? 18 (No response.) 19 MS. BAHREINIAN: Thank you. I was over 20 time for five minutes, which is good for me, 21 actually. I usually run more than that. Sorry. 22 COMMISSIONER MCALLISTER: 23 Congratulations. 24 (Laughter.) 25 COMMISSIONER MCALLISTER: Thanks for

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1 that, Aniss. It sounds great.

2 MS. BAHREINIAN: I rushed through the 3 last four slides. (Laughter.)

4 Any questions?

5 (No response.)

6 MS. BAHREINIAN: All right. Gordon 7 Schremp is now going to talk about the crude oil 8 market and fuels.

9 MS. RAITT: And just a reminder that 10 there will be an opportunity for questions from 11 the public at the end of the day. Thanks.

12 MR. SCHREMP: Good morning. My name is 13 Gordon Schremp. I'm the Senior Fuel Specialist 14 in the Energy Assessments Division, formerly the 15 Transportation Energy Office.

16 So, yes, Aniss was talking about prices 17 and how they've changed rather dramatically. 18 Everyone is quite aware of that. They actually 19 changed twice. You got -- everyone got a really 20 early Christmas present last year when -- when 21 the oil prices collapsed. And then, there was a 22 bit of a rebound, one might say, with our most 23 recent price spike in California - the highest 24 price spike since 2012 that occurred rather 25 recently -- so, really to primarily refinery

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1 problems.

So, why do we care to look at crude oil prices and why are they important? Primary driver to the price of fuel. It certainly is the base price of crude oil. However, that moves -that's the strongest correlation to prices, and Ysbrand will be talking about that after my presentation.

9 So, we care about crude oil price 10 movement and we care to understand why they are 11 changing so quickly, either down or up, but, more 12 recently, down.

13 So, the purpose of my slides and my part 14 today is to cover these factors, to talk about 15 what some of the impacts are specific to the United States of this rapid decline, and also 16 17 talk about some additional factors we would want 18 to pay attention to moving forward over the near-19 and mid-term that could have an impact on future 20 near-term prices, both up and down.

21 So, crude oil prices -- so, you hear a 22 lot in the popular press - you hear things of 23 Brent, you hear WTI - that's an acronym for West 24 Texas Intermediate Crude. These are what we 25 refer to as benchmark crude oil types.

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1 There are many types of crude oils sold 2 into commerce globally, probably in excess of two 3 hundred different types of crude oil. They're 4 usually specific to a region and they can be 5 quite specific to property, such as a high sulfur 6 crude oil, low sulfur, and heavy crudes, and --7 and light crudes.

8 So, this map on the right is just 9 displaying the crude oil -- some crude oil types 10 by both density API gravity and sulfur content. 11 And what you'll notice, in the bottom part of 12 that chart, you'll see that there is West Texas 13 Intermediate, the blue diamond right next to the 14 green diamond, which is Brent. Very close 15 together in density and essentially identical in 16 sulfur content.

So, you could say that those two crude oils are interchangeable if -- for -- and that's why, in fact, they are benchmarks WTI for U.S. transactions of the (indiscernible) and Brent as the North Sea Crude that will be for other exchanges like the International Exchange out of London.

24 So, there are other benchmarks that are 25 very important and that would be in the Middle

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East. So, that's the Omani Crude. And, more
 recently, it's been coupled with the United Arab
 Emirates' Dubai Crude, and they'll probably do,
 like, a fifty-fifty split on the price.

5 So, people need to have a benchmark crude 6 for what? Future markets. So, that's what 7 they're for and they need to understand the 8 properties because, if you're selling and you're 9 likely selling a crude oil markedly different 10 than some of these benchmarks, you will want to 11 adjust your price accordingly.

Higher sulfur content - that's going to have to be discounted because refiners have to spend more hydrogen and energy to process it. Higher density - you're going to get less gassing components, more diesel components - maybe you want that.

18 So, the differential can be either a
19 plus -- plus or minus. And there's other
20 properties like the metal content, acid number,
21 things like that that reflect refinery
22 operations. So, they'll vary.
23 So, what has happened to prices? Well,
24 for the longest time, since our last IEPR cycle,

25 it was -- what's the price of crude oil? Oh,

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kind of what is was yesterday and the day before
 and the week before and the month before.

If you notice, the lines of these go back to 2011. They are in this band of about \$100 to \$120 a barrel, and this is for Brent North Sea, but crude oil prices all behave in a similar fashion, up or down, and I'll show you that in the next slide.

9 But the takeaway here is they are stable,
10 stable, stable, and then -- at a very high price,
11 mind you, and then the collapse ensued.

12 So, why that change? And the collapse is 13 not specific just to Brent North Sea Crude. It 14 certainly is a global commodity so it affects all 15 crude oil prices.

So, on this chart, Brent is in the red 16 17 line, Alaska North Slope, which is about, you 18 know, ten to eleven percent of our crude oil use 19 in California now, the blue line - West Texas 20 Intermediate -- Texas Crude, which we don't 21 really use any of, but it's a benchmark crude for 22 the United Stated futures transactions. And 23 local crude oil - San Joaquin Valley, what you 24 see is -- well, that's like always lower than the 25 other crudes, and that's because it's a denser,

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heavier crude. It takes more energy to process
 it, and a higher sulfur crude. So, it is
 traditionally discounted versus some of these
 other benchmark crude oil prices.

5 So, these are just the numbers. I won't 6 dwell on them. You can look at them at your 7 leisure, but the specifics on how large the drop 8 has been - it's been fifty-nine, sixty percent, 9 so this is really significant. I think the only 10 other more rapid drop was in the latter stages of 11 2008.

We had a much bigger decline and that was -- happened to be -- coincided with the collapse of commodity markets in general. It didn't matter what it was - corn, tin, aluminum they all really dropped off a cliff in 2008 in the latter half.

18 So, what could be some of the culprits 19 behind the rapid decline or the plummet in crude 20 oil prices? So, I'll talk about the demands side 21 a little bit, and then a lot of supply side 22 issues, and finish up with -- for at least this 23 part, discussion on the relationship with 24 currency markets that do have an impact. 25 So demands - so, the International Energy

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Agency puts out a report every month and it's
 about -- it contains a great deal of information
 on global and regional crude oil supply and
 demand. So, they are always forecasting demand.

5 And so, if you look in the May 2014, sort 6 of where they were talking about the third to 7 fourth quarter of 2014 -- so, that's May of 2014. 8 It's the -- really, the next quarter and the 9 quarter after that, those are what their 10 estimates were.

Fast-forward to the present day and, as Aniss was saying, no one really saw this coming for the drop in crude oil prices, they didn't really anticipate very well what the actual demand was going to be and, in actuality, it was significantly lower.

And that bottom bullet is about 630,000 barrels lower in 2013. It happens to be with the next slide, and that is global demand, year on year. So, the gold color you see demand compared to 2012, and 2013 was up 1.27 million barrels per day.

But, when you went to 2014, only half of that increased. So, significantly down from what IEA was saying, even in May, to a tune of in

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1 excess of 500,000 barrels a day, sort of off-the-2 mark, if you will.

3 2015 versus last year is supposed to be 4 qoing up a bit - a bit of a rebound. Not like a -- a, you know, 2013, 2012 increase. And this 5 6 number has been revised upward very slightly with 7 the March report that just came out - about 75,000 barrels a day. So, it's essentially a one 8 9 percent increase now with the most recent 10 estimate by IEA for this year's global crude oil 11 demand. 12 So, with the high prices for all of those

13 years, it certainly incentivized everyone and his 14 brother to go drill for crude oil. And drill for 15 crude oil in places that they hadn't maybe been 16 doing a lot of drilling.

And why were they able to do that? And these are tight oil formations. Those are the -the map on your lower right-hand corner, you see different colors - the yellow is the Bakken

21 formation or Williston, in North Dakota,

22 primarily.

You see the Permian, the dark olive green
in Texas -- central western Texas. And Eagle
Ford in central western Texas into central Texas

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1 going in an eastward -- northeast fashion is that 2 play called Eagle Ford.

3 These are tight oil formations as in 4 shale and it is lighter density crude oil. So, hydraulic fracturing - it's been around since the 5 6 40s - being deployed in a large scale on these 7 tight oil formations in conjunction with things like much improved understanding of the formation 8 9 with 3D seismic mapping, high-speed computer 10 programs to crunch all of these numbers to better 11 quide where one drills.

12 And extended reach horizontal drilling, 13 upwards of two miles horizontally from your 14 drilling pad, has allowed drilling companies to 15 now drill for six wells from a single drill rig. So, the efficiency of these drill rigs has gone 16 17 up and a number of dry holes has gone down. And 18 so, this has allowed for the -- the 19 development -- significant development in these 20 tight oil plates. 21 So, this chart shows the oil increasing 22 from these three most prominent oil plays, not 23 natural gas, and you wonder, well, what are these 24 other numbers up in the upper left-hand corner?

These are all over a million barrels a

25

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1 day production from specific fields and these are 2 referred to super giant fields globally. So, 3 have really only been basically a handful of 4 these historically, and right now, in the United 5 States, there are three of them.

6 So, that's how remarkable this turnaround 7 in crude oil production has been in the United 8 States. So, as a consequence, crude oil 9 production in total from all areas is now at its 10 highest level since May of 1973.

Will it get and surpass the all-time high mark of ten million barrels a day set in 1972? Maybe. It'll be close. I'll show you why it might not quite get there, but it certainly isn't slowing down yet, according to these statistics from -- the latest multi-statistics available from December.

18 So, to separate this out into specific 19 states, and you see the big increase certainly is 20 from Texas - 2.3 million barrels a day compared 21 to January of 2010. And then, North Dakota, the 22 rest of the U.S., and California - about the 23 same. 24 So, not much activity in the shale --

24 So, not much activity in the share -25 Monterey shale that you've read about in the

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1 paper in California - really the same level of 2 production.

3 But, that's actually an improvement from 4 what California production had been doing -5 declining at a rate of two to three percent per 6 year. So, that decline has certainly slowed, 7 plateaued, and -- and gone up just a little bit. 8 COMMISSIONER MCALLISTER: Hey, Gordon, 9 can I ask a question? I'm just about -- so, this 10 technology -- I mean, it's incredible. 11 Everybody's probably just jaws dropping on just 12 the turnaround here. So, that's an -- be an --13 been enabled by this technology. 14 Where else is this being applied or 15 likely be applied? I mean, you know, in the natural gas arena, certainly it's giving the U.S. 16 17 economy a huge boost and kind of a competitive 18 advantage, if you choose to look at it that way. At least on the near term on the natural gas 19 20 front. 21 I guess I'm wondering what other 22 economies or regions of the world this technology 23 may provide, you know, additional resources. 24 Basically, unlock additional resources. I mean, it's dependent on the geology in large measure, 25

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1 right? So, where else?

MR. SCHREMP: Yes. Tight old formations, 2 3 shale oil, and shale gas does exist in other parts of the world. This can be in Eastern 4 5 Europe. It can also -- it is in Eastern 6 Europe -- these formations. It's in China. It's 7 in Argentina. 8 So, there is shale resources in these 9 other areas. The likeliest candidate to show 10 a -- a rebound in crude oil production would be 11 Argentina. The shale -- there are companies --12 international oil companies are -- had been 13 bidding and acquiring parcels with the 14 government's permission in Argentina, and been 15 conducting operations. 16 So, it's anticipated that that would be 17 one of the primary areas in the -- in the world 18 where you see some additional tight oil

19 production increase as a consequence of hydraulic 20 fracturing.

21 Other areas have not been as successful 22 in Europe in some of the early production wells. 23 And there may be some other good plays in 24 Southeast Asia, however, the most -- one of the 25 most important factors regarding development of

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1 this resource has been property rights and laws 2 governing mineral rights.

And so, in some of these other countries, there is no such thing for the property owners, so who does the entity negotiate with? And how to do -- so, how do you work through those kinds of ownership or non-ownership issues?

8 And so, that's one of the -- I think it 9 would be a barrier for greater application of 10 this kind of technology in other parts of the 11 world. You also have to look at an 12 infrastructure for once you start developing 13 wells and bringing the oil to the surface or 14 natural gas, how do you then deal with it?

15 So, if it's a brand new area, you're --16 you're into sort of a more expensive regime of 17 how you then convey the oil and natural gas to 18 get to a, guote, "market" for your

19 infrastructure.

Argentina -- where they're looking for or developing shale oil in Argentina is within an existing area of oil development for many, many years has an extensive infrastructure system of pipelines -- gathering systems, and so it's highly suited to have both an infrastructure,

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1 property rights, and any laws governing

2 extraction and royalty payments.

3 So, that's no surprise while you see some 4 international oil companies now trying to deploy 5 this kind of technology in that international 6 location.

7 COMMISSIONER MCALLISTER: Thanks for 8 that. It's helpful.

9 MR. SCHREMP: Okay.

10 So, globally, where has oil production 11 changed? They changed, either a lot more or 12 less? Well, clearly, the red bar. Why high --13 why is it highlighted in red? It's the United 14 States.

So, this is the average for 2008 and the average for all of 2013. So, if you stick in 2014 to this number, that chart will go up a little bit more for the United States. And you see -- I mean, it's -- it's much -- it's more than Saudi Arabia, Russia, Canada, and Iraq combined - this increase.

22 So, very remarkable to -- back to Aniss's 23 point, no one really -- few people saw the price 24 collapse coming was because of how dramatic a 25 change this is on the -- on the supply side.

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1 So, now we'll talk about how those two 2 interact - the demand and the supply side. So, 3 this -- this chart is quarterly - covering 2013 4 and 2014. It's global demand for crude oil in 5 orange and global supply in blue. 6 So, in the first couple of quarters,

7 about in balance. And then, you see, well, they 8 started to get a little more demand. Third 9 quarter, fourth quarter, above and beyond the 10 supply.

11 That was driving -- helping to sort of 12 sustain the elevated prices in the latter half of 13 2013. But then, you started to see the imbalance 14 go the other way - oversupply. Too much oil. 15 What am I going to do with this?

Well, you're going to have to discount it. You're going to have to stick it into storage. And so, that got pretty extreme in the latter half of -- or the second quarter of 2014. And that just happens to coincide with when the price collapse began in June of 2014.

And so, this oversupply situation has continued. I believe IEA is forecasting an oversupply for the first two quarters of 2015 not on this chart. But then, that situation can

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1 start to change in the last half of 2015, and 2 I'll get to that in just a little bit.

So, OPEC, of course, saw prices plummeting. Some countries depend on their crude oil sales for an extensive percentage of their revenue for government programs. And so, there is a concern about trying to do something to rein in or halt the slide in 2014.

9 So, after Thanksgiving last year, OPEC 10 got together at their meeting that was scheduled 11 in advance and could not come to an agreement. 12 They primarily couldn't come to agreement because 13 probably Saudi Arabia felt, why should I be the 14 one to cut production, lose revenue to shore up 15 your price, if you do nothing?

And so -- and there was an attempt to get some other very important oil production and exporting countries, like Russia, to also maybe help and -- and voluntarily reduce some production. So, no-go on that front and the prices continue to decline.

22 So, Saudi Arabia and other OPEC members 23 also look at this as maybe sort of, since they 24 couldn't get cooperation, also looking at it from 25 a different perspective, like, well, we'll just

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1 let the market continue working, it gets in 2 oversupply mode, the price will drop.

3 There are high producers out there --4 high-cost producers. There are moderate-cost and 5 low-cost producers. Certainly, Saudi Arabia is 6 on the low-cost production category. So, there's 7 a belief that ultra deepwater exploration 8 production is much more expensive to develop. It 9 certainly is.

10 Shale plays are usually much more 11 expensive to develop. And so, in time, there 12 won't be as much drilling and then production 13 will plateau and start to decline, and then 14 you'll have a rebalance of global supply and 15 demand and a price recovery.

16 So, in the United States, unlike a lot of 17 other countries, you're rarely not going to be 18 able to export your crude oil, except under 19 specific exemption categories. One is the crude 20 oil coming from Alaska, actually, that goes down 21 to Valdez Harbor, you can export that.

You have to get an export license, but it's not a -- a prohibited movement. But, if you're going to do that, it has to be in a U.S. Jones Act vessel. So, last -- late last year,

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1 there actually was a -- a -- you know, a couple 2 million barrels that left Valdez and went to 3 Southeast Asia of Alaska crude oil, because you 4 can do that.

5 But, it is usually a more expensive 6 source of supply to some of these other markets. 7 California has had on the books a while to be 8 able to export 25,000 barrels a day of heavy 9 crude oil. There were really no takers in quite 10 a while.

Part of the challenge is, here, that heavy crude oil can be, in some cases, actually transported to a refinery in a heated pipeline. So, then, how are you going to load this crude oil, and then you either keep -- try to keep it heated on -- on the voyage somewhere else when you export it, or its destination.

18 So, unlikely, someone will try to do 19 that. You can't really take that oil and blend 20 it with other crude oils. You're not allowed to 21 do that with this export restriction that's in 22 place.

23 So, there's been lots of talk in the 24 press about, hey, lots of production, sort of 25 running out of places to use this. Shouldn't

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1 this export restriction be revisited? And so,
2 the dialogue continues, but, as it stands now, it
3 hasn't been lifted.

4 You may have heard about some companies 5 that receive permission to export condensate. 6 Well, basically, they're taking crude oil that 7 has a lot of natural gas liquids entrained in it. 8 This is like Eagle Ford and they get some of 9 those natural gas liquids out, and then that 10 crude oil can now be exported through license. But, that's a limited amount - maybe five 11 12 to six hundred thousand barrels a day, so smaller 13 in the grand scheme of things and it's not 14 expanded to be just an open end. You actually 15 have to run that through almost like a distillation unit now and not just heat it up a 16 17 little bit. 18 So, no export capability, really, and 19 lots of production, as you saw, and so, lo and 20 behold, no surprise - put it into storage.

21 (Laughter.) And put it into storage in a big way 22 in the United States.

And so, these figures are from the weekly Energy Information Administration data. And this information -- these -- this crude oil does not

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1 include what is housed in our strategic petroleum
2 reserve.

3 That's nearly 700 million barrels -690 million, to be exact. That's excluded from 4 5 the statistics. So, this is basically 6 commercial. And it's more than that. It's some 7 pipeline, line fill, and things like that, but, 8 however you measure it, it's certainly way, way 9 up and it's well beyond the top of the five-year 10 high/low band. And it's the highest level since 11 the 1930s -- well, since 1930. 12 And it's getting a little bit higher. I 13 think it's up another -- it's up another 14 10 million barrels, it's 450 million as of last Friday - an update of these statistics. And so, 15 16 it's getting closer to the all-time high record. 17 It's now within less than about 90 million 18 barrels of that. 19 So, I don't know if it'll get there or 20 not, but that'll be interesting. So, if you're, 21 say, forced to put it into storage because you 22 can't sell all of your crude oil, you also look 23 at what the futures price is. 24 And the futures market is rising. It's 25 getting -- and that in large part because the

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current price pushed down. And so, the latter
 part of this twelve-month into the future curve
 is going up higher than the current price.

4 So, this is called contango market. And 5 that means you can do a play -- a storage with 6 crude oil and, if the costs per month of storing 7 it is less than the raise in the market with your 8 futures contracts, you can make some money.

9 And so, people can be incentivized to put 10 a little bit of additional crude oil into storage 11 other than sell it because they think the value 12 of it is going to be higher in time than it is 13 right now, so I'll just wait.

14 There's also, in -- in the popular press, 15 you'll hear a lot about, oh, the dollar is up and 16 crude oil is down and vice versa. There is this 17 relationship between the two, an inverse 18 correlation or a negative between the U.S. dollar 19 exchange rate to say, the euro, and what the 20 actual price of crude oil is.

21 So, this -- this has been talked about an 22 awful lot. The correlation is very strong post-23 2001, but before, not really. (Laughter.) Not 24 really whatsoever. So, that's interesting - not 25 before, but really now? Oh, okay.

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1 So, the -- the sort of the higher level 2 is that, if you look at a country that has non-3 U.S. -- non-dollar currency, say, the yen, not --4 and -- is so -- they can -- it'll fluctuate 5 according to the dollar, be devalued, or, if 6 it -- declined dollar, the yen's more powerful, 7 their purchasing power increases, so they can buy more crude oil and so they can -- that -- India 8 9 and Japan can maybe put pressure on price, vice 10 versa. But strengthen the dollar now, the 11 opposite impact. So, that's -- that's sort of a more 12 13 basic, simplistic understanding of this 14 relationship. However, there's been more work 15 done in this area, which is good because, frankly, the relationship is probably much more 16 17 complicated than that. 18 There are -- there is much going on 19 globally in monetary policies. There's much 20 going on in the futures markets with regard to 21 positions by hedge funds and how much money they 22 have in the futures market asset, especially 23 crude oil. 24 Either a long position or a short 25 position at some point has to be covered and can

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1 increase demand and you have money flowing into 2 different commodity markets - money flowing into 3 gold, money flowing into the stock market, money 4 flowing into currency markets, money flowing into 5 crude oil futures markets.

6 So, these kinds of things - these 7 interrelationships and money flows - seem to be 8 having -- be able to be shown to have more of a 9 longer-term impact, if you go -- go back further 10 in the data, and could be a greater explanatory 11 factor.

And so, it's almost like crude oil -- I think the authors' bottom line is that it's more behaving like a financial asset - these crude oil markets. So, you're welcome to go download a copy of the paper there.

17 So, it is -- it is an interesting area, 18 but, you know, just tail wagging the dog 19 (laughter), though, you know, vice versa. So, 20 it's -- it's interesting, but it's usually --21 it's probably the tremendous increase in supply 22 and a modest change in demand globally that was 23 unexpected is really the big, big drivers here 24 for that.

25 So, the collapse in crude oil prices -

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we'll look at what that meant for imports and
 what that meant for drill rig deployment.

So, imports - if I produce more, I don't need as much. And so, that's down, and that's about a little over seven million barrels a day and this is the lowest level of crude oil import since 1995. And that's expected to continue to decline as long as domestic oil production keeps rising.

10 Now, the caveat to that is, if these oil 11 prices stay low and maybe go -- drift a bit 12 lower, U.S. refiners may be incentivized to 13 produce even more above and beyond what 14 they're -- they need for local markets.

15 And exports - they've been doing this. 16 In 2013, they set a record for refined product 17 exports to foreign countries. And in 2014, they broke the record. So, all time high quantity of 18 19 refined gasoline, diesel, jet fuel, exported to 20 foreign countries, because they could be more 21 competitive in those markets versus other 22 foreign-based refining assets. 23 Drill rig deployments - you could say

24 there's been an equal collapse of drill rigs
25 being deployed looking for oil - not natural gas.

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This is oil, but there's been a decline in
 natural gas, as well.

And so, you see here that they're down significantly - almost fifty percent from their peak in October. And the biggest declines are in the Permian Basin - I showed you, in west Texas, Eagle Ford, in Williston, is another term for Bakken. So, that's where companies have pulled up their stakes, idled rigs, moved on.

10 And where drilling is now occurring is going to be more finished holes being drilled in 11 12 areas you have a high degree of knowledge, you 13 know you're going to be getting a well that's 14 producing three or four hundred barrels a day as 15 soon as it -- as it's completed to get a cash 16 flow sufficient to cover your costs and continue 17 some additional drilling.

And so, redeployment of rigs. So, that's why we yet still haven't seen a plateauing and a decline in some of these areas of their crude oil production. It does take a couple to several months.

23 So, stay tuned. It's -- it's almost 24 inevitable, as one would say, but it's not 25 immediate, certainly. And even Canada -- I think

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1 you've seen, you know, these rigs are down 2 almost -- over seven hundred. For Canada, for 3 oil, they're down for the same period of time, 4 about - since the peak in October - about two 5 hundred fifty drill rigs.

6 So, this is not isolated to the United 7 States. It's in Canada. It's in international 8 drilling statistics. It's in ultra deepwater 9 platform statistics. Those -- those large, large 10 structures being idled in cold -- what's called 11 cold stacking. So, that -- that's going on.

So now, our final set of slides is sort of what other issues could be in play that may affect near-term prices -- near- and medium-term prices. And we'll certainly -- what EIA is going to be looking at when they have to come out with their 2015 energy outlook.

18 And so, that happens to be with -- global 19 demand for crude oil is seasonal. It's kind of, 20 you know, we all know sort of gasoline demand is 21 seasonal. It goes up rising into the spring, 22 peaking summer, and falling off a little bit. 23 Well, crude oil is -- is the highest 24 demand is, like, almost always the last two 25 quarters. This is based on sort of refinery runs

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are higher because you're not doing plant 1 2 maintenance normally those last two quarters. 3 Demand in North America -- in the 4 Northern Hemisphere is higher for refined 5 products - heating oil driven in Europe, 6 Southeast Asia, place like that. So, it's always 7 up in the last two quarters. 8 So, that is rather significant for --9 globally, it's a two million barrel a day 10 increase. That's a lot. And so, that's what's sort of on the books, what they think is going to 11 12 happen in the last part of 2015. 13 So, that's why you hear a lot of people 14 in the -- in the press talking about, well, crude 15 oil prices will remain soft until the latter half of 2015. This is why they talk like that. 16 And North America, which used to be sort 17 18 of flat, flat, flat, is also looking at a strong 19 contribution - 620,000 barrels of that. Second 20 quarter versus fourth quarter is from North America alone. So, that's thirty-one percent. 21 22 So, that's a change from what it's been 23 over the last couple of years where demand has 24 been more flat, I would say. And that's more 25 muted in that rise because of the economy, but

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1 now the economy's improving. So, that outlook
2 has changed a bit now.

Another area to look at is there's some regions that aren't producing as much crude oil and exporting it as they would like due to other issues. One of them could be Iranian crude oil that, due to sanctions, is more difficult and a challenge to get into the open market.

9 Certainly Syria, because of the violence 10 in that country, has decreased their exports, 11 although they were rather modest. But a very 12 important exporting country that's not doing a 13 lot of that recently is Libya.

14 So, the violence continues, post-Gaddafi 15 era, and there's been lots of attacks on 16 infrastructure to either gather producing fields 17 and, more importantly, the -- the distribution 18 terminals at the marine level -- held by two 19 different parts of -- of political entities that 20 claim power in Libya.

So, there's lots of -- of stress in this system, and so, their abilities to get oil to the market -- to the global market has been kind of impugned. And so, I don't think that's going to change in the near-term here, but it certainly --

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1 this is something, if it does, they do get some 2 piece of stability, as least for exporting crude 3 oil and getting additional revenue.

But you could see, drilling downward, pressure on crude oil prices. I mean, that's sort of a million barrels plus spent on export capability that's just basically sitting there. And this is really a -- a light oil -- more of a light oil, not a heavy oil that was primarily being taken up by European refineries.

11 The final factor has to do with all that 12 storage, all that crude oil going up and up. 13 It's not infinite. (Laughter.) It's finite 14 where that can go. EIA has done a really good 15 job looking at what those storage capacities are 16 for crude oil, and they publish a report twice a 17 year - so, the most recent data.

And then, an update in February for February 20th is that there was about forty percent spare storage capacity for crude oil. And, well, that got eroded a bit to 37.2 percent as of, you know, a couple of weeks ago. And, actually, the most recent data that was eroded a bit more. It's about 35.8

25 percent now. So, the number is -- is sort of

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1 being eroded by about a million barrels plus a
2 day.

3 But, that's likely to change as refineries come out of planned maintenance. In 4 5 California and some other areas, they're going to 6 take up a bit more crude oil and we'll see if 7 there's some sort of change in price, what 8 happens, but -- but this is certainly something 9 that could continue to put downward pressure on 10 crude oil prices moving to the rest of 2015. 11 So, I'd be happy to take any questions at 12 this time. 13 (No response.) 14 COMMISSIONER MCALLISTER: Thanks, Gordon. 15 That was great. 16 MR. VAN DER WERF: Hello. My name is 17 Ysbrand van der Werf. I work in the Demand 18 Analysis Office here at the Energy Assessments 19 Division in the Energy Commission, and I'm going 20 to be giving a talk about the inputs and 21 assumptions that we make to get price cases for 22 use in our transportation forecasts. 23 Now, before we look at a number of 24 forecasts from different agencies - EIA foremost 25 amongst them -- and what we plan to use is the

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1 EIA Annual Energy Outlook of 2015 projections 2 and, you know, we'll have three scenarios, the 3 reference or the high oil price and the low oil 4 price.

5 Currently, however, EIA usually has their 6 preliminary projections available in January or 7 February. As of now, they are not yet available. So -- well, let me review this -- this quote from 8 9 this March issue of Platt's Energy Economist that 10 makes it clear just how much is going to change 11 in what I present to you in the next few minutes. 12 "It is at times of rapid change 13 that forecasting becomes most difficult. 14 If history is any guide, current 15 forecasts are more likely than others to be subject to major revision as the year 16 17 progresses." 18 And that is particularly true for what I 19 am about to say, as we'll see in a moment. 20 Now, for historical data, we are using --21 it changed from past practice. We're using the 22 West Coast composite refiner acquisition cost of crude oil and we also consult with Commission 23 24 experts on prices for natural gas and hydrogen

25 and electricity rates. And we also want to

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solicit input from workshop -- workshop
 participants today.

Now, this is a very -- this will be completely revised. This is the refiner acquisition cost that was put together from last year's annual energy outlook from EIA, and from their current short-term energy outlook.

8 So, now, last year's energy outlook -9 they had a high case, a mid case, and a low case, 10 and the low case actually turned out to be pretty 11 close to what actually happened.

12 So, the work we -- that I -- you see here 13 is based on the low case, and also the short-term 14 energy outlook, which only goes out for two 15 years - 2015 and 2016. And so, these -- I mean, in particular, the high case and the mid case 16 17 are -- are very close to each other and -- but 18 we -- we really have nothing else to work with at 19 the moment. And they are sure to be revised 20 pretty substantially when we get the EIA 21 forecast. 22 And here we see the same forecast for

oil -- well, this is in -- in -- and we have natural gas added and the -- we changed the units to 1,000 BTUs so that the oil and the natural gas

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1 prices are in the same unit.

And, as you can see, if you look at 2 3 the -- the vertical axis on the left - that's 4 2014, last year. The oil prices dropped 5 substantially, so natural gas is a much smaller 6 cost advantage than it had in the past. 7 Now, this natural gas price is from the 8 old forecast. It has not yet been updated. And 9 you -- we would see it -- expect to see, for 10 2015, certainly, that that will be -- the price 11 will be lower for natural gas than it is now, but 12 we don't have a forecast fully in place that we 13 can use yet.

Now, these three items here are what -are combined to form the retail price for these
fuels. We begin with the forecast of refiner
acquisition costs, or RAC, in cents per gallon,
which is what we got from EIA -- or will get from
EIA.

Then, we establish a -- the margins sort of a -- the markup, the intermediate process, how it goes to -- through the refinery to the wholesale rack to the retail outlet. And we do that for gasoline and diesel and jet fuel. And then, finally, we add in California and

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1 federal taxes and fees - some of those are excise 2 taxes, a fixed amount, and others are sales 3 taxes, a percentage.

Now, let's see, we hold -- we generally hold things constant in real terms for fuel margins and taxes. The carbon price we are using is a preliminary update. And other things listed here will be -- will be updated.

9 Our -- let's see, there's -- well, we 10 will be updating the margins, although we -- we 11 hold them constant in real terms. We'll have new 12 margins. The tax rates we use are the -- the 13 correct ones that will be in place.

And here is a graph of the historical this is not a forecast. These are the historical RAC price on the West Coast - that's the purple line. And the margins - the RAC-to-retail. So, for the refinery acquisition costs to the retail margin, how -- how big is that?

20 Well, the blue column indicates how big 21 that is in any given year, and that varies from 22 fifty cents to about a dollar. And this has not 23 been updated.

24 Those of you with very good memories
25 will -- may recognize that this was the identical

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1 graph that was used two years ago. And, again, 2 we don't have the data to update this at the 3 current time.

Now here, we have something that is
certain - it's taxes. These are the tax rates
that will be used in our final forecast and I
list them here. Hopefully, I -- I believe
they're all correct and they are the rates that
will be effective as of this coming July.

10 Now, Slide 9, here -- this is the first 11 of our scenario outputs. This has real and 12 nominal gasoline. Nominal is the dashed line. 13 And, in all these graphs, the orange line is the 14 high-demand case, blue is mid- and green is low-15 demand.

16 And this will be the benchmark for most 17 comparisons with other fuel scenarios and they 18 start -- it's -- well, right now, the -- oh, and 19 these -- the real prices are in 2012 dollars. 20 So, the dashed line -- right now, I paid \$3.20 21 the other day. So, that's a pretty good starting 22 point for 2015, although we will certainly see 23 things change from there.

And next, we have the other petroleum-25 based fuels - diesel and jet fuel. These are

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1 real prices. So, diesel -- the price for diesel 2 is -- is a bit higher, as you might expect. The mid-case -- mid-demand case is, what? About 3 4 \$3.20 for gasoline - about \$3.50 for diesel, and 5 jet fuel is quite a bit cheaper. 6 And turning to some of the emerging 7 fuels --8 COMMISSIONER SCOTT: I have a question 9 for you --10 MR. VAN DER WERF: Yes. COMMISSIONER SCOTT: -- before you go on, 11 12 which is the -- where is -- where would the fuels 13 under the cap be incorporated into this? I'm 14 kind of looking at Slide 8. Are -- are you 15 including that in -- in --16 MR. VAN DER WERF: I'm sorry? 17 COMMISSIONER SCOTT: The fuels under the 18 cap -- for -- for the cap-and-trade program? 19 MR. VAN DER WERF: Oh, those -- that --20 so, you mean, like, the carbon price? 21 COMMISSIONER SCOTT: Mm-hmm. 22 MR. VAN DER WERF: Yeah. That's 23 incorporated separately. It's not a -- it's not 24 a tax on the fuel that the consumer pays. 25 COMMISSIONER SCOTT: Right.

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1 MR. VAN DER WERF: So, that is -- so, the third bullet here, the add California, federal 2 3 taxes, and fees. That's what's on Slide 8. And 4 here, the -- oh, I don't actually mention where I -- it's -- that's added in with margins for 5 6 regular -- for gasoline and diesel. 7 COMMISSIONER SCOTT: Okay. 8 MR. VAN DER WERF: So, it's treated 9 separately for the taxes. 10 COMMISSIONER SCOTT: Okay. 11 COMMISSIONER MCALLISTER: That is 12 explicit in there as a -- as a cost --13 MR. VAN DER WERF: Oh, yes. 14 COMMISSIONER MCALLISTER: -- that ends up 15 in --16 MR. VAN DER WERF: Yes. 17 COMMISSIONER MCALLISTER: -- there. 18 Okay. 19 MR. VAN DER WERF: It is. 20 COMMISSIONER MCALLISTER: I just wanted 21 to make sure. 22 MR. VAN DER WERF: Yeah. 23 So, this brings us to propane and a 24 couple of biofuels. And -- so, for B5, we use 25 the same scenarios as we use for diesel. B5 is

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1 taxed the same as diesel. We assume it has the 2 same price.

E85 - we -- the scenario prices we use are based on the energy equivalent price of gasoline. So, we take the price of gasoline and divide it by 1.37. We do not know of any E85 forecasts, although we would be pleased to learn of one.

9 And propane - surprisingly, EIA has 10 stopped reporting West Coast propane prices and 11 they did so over two years ago. So, we have no 12 way to make a forecast of that and we would 13 certainly be interested in learning of 14 alternative data sources for that.

15 So, let's talk about the price cases, 16 here, for these -- these other fuels. We -- we 17 used the same fixed margin methodology that we 18 did with the petroleum-based fuels.

19 CNG, compressed natural gas, and hydrogen 20 fuels - they are both based on natural gas price 21 projections from the Natural Gas Unit of the 22 Supply Analysis Office. They have not yet been 23 complete -- fully updated. And the same can be 24 said for electricity prices. All those will come 25 from our Demand Analysis Office.

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And here we have the scenario output for
 compressed natural gas and hydrogen. Oh, let
 me -- I'm sorry. Let me go back. I've skipped a
 few things here.

5 So, for compressed natural gas, we used 6 the PG&E hub price with different hub-to-retail 7 margins for each case, and we add in an excise 8 tax of 18.4 cents per gasoline gallon equivalent 9 and 84 percent California sales tax.

10 For electricity, we have gasoline gallon 11 equivalent conversions of the retail price 12 projections from -- that are produced here at the 13 Energy Commission.

And, for hydrogen, we use the same cases as the -- as for natural gas based on the PG&E hub or Citygate price. And, again, we use different margins for each case and we use a .39 multiplier to convert natural gas into wholesale hydrogen and we add in an 84 percent California sales tax.

And here we have the -- the output -preliminary output from our models. So, gasoline -- in all these, gasoline is just the simple line. So, if we compare the base -- or, pardon me -- the mid-demand cases - those are in

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1 blue.

Hydrogen - the cost of hydrogen is, you know, much higher than the cost of gasoline. And then, in the cost of natural gas is very low and that's consistent across all three scenarios. Then, here we have electricity. And electricity, again, is much more expensive

8 than -- than gasoline. So, again, these will be 9 updated when we have new information.

10 Now, if we turn to cost per mile projections for new vehicles, you know, instead 11 12 of -- I mean, this is really -- this is the main determinant of -- for vehicle choice and travel. 13 14 It's more important than just the simple cost of 15 the fuel. And some fuels, as we know, become a 16 lot cheaper on a cost-per-mile basis than in the 17 simple retail price per unit sold.

And, lastly, note that these graphs I'm showing here - do not assume any fuel efficiency improvements in hydrogen fuel cell or electric vehicles. We just don't have those at this time, but we will.

And so, here we have just some output for -- I mean, hydrogen and electricity, our expensive fuels. We compare them with gasoline

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1 on a cost-per-mile basis and we see that the 2 electricity cost drops sharply, the hydrogen cost 3 does not.

4 And you'll notice the hydrogen cost - the 5 lines with the marker. Those are fairly flat and 6 a couple of the blue lines - the mid-scenario, 7 the mid-demand case - that even goes up a bit. 8 But, you know, we -- I mean, we do not have any 9 fuel efficiency forecasts for hydrogen vehicles 10 at this time. 11 COMMISSIONER MCALLISTER: Can I ask a 12 question just about the -- the -- well, I guess, 13 what's the prime -- where's the hydrogen coming 14 from? Where -- where is it being derived from in 15 your exemptions here? 16 MR. VAN DER WERF: We assume steam 17 methane reformation. 18 COMMISSIONER MCALLISTER: Oh, okay. 19 MR. VAN DER WERF: That's why we --20 COMMISSIONER MCALLISTER: So, you --21 MR. VAN DER WERF: -- based the price on 22 the natural --23 COMMISSIONER MCALLISTER: Okay. 24 MR. VAN DER WERF: -- gas. 25 COMMISSIONER MCALLISTER: I forgot that.

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1 Okay. Great. I put it all together. But 2 that -- there are scenarios that would vary 3 significant from that, right?

4 In terms of, you know, sort of, if you 5 talk to the some of the electricity demand folks, 6 you know, they might say, okay, well, as we 7 incorporate all these renewables, we're going to have a bunch of excess renewable that might be 8 able to lower the cost of the -- they might 9 10 provide a different feedstock. 11 They might enable a different feedstock 12 for hydrogen. So, I wonder if any of that 13 discussion is -- is going to happen in this 14 forecast as far as -- could that be an 15 alternative scenario? 16 MR. VAN DER WERF: Right now, we don't 17 have any plans to do so, but we -- we could 18 develop such an scenario if -- if there's a 19 desire for us to do so. 20 COMMISSIONER MCALLISTER: It's definitely 21 one of the things that's being discussed pretty 22 actively. I mean, in a preliminary form. You 23 know, there's no guarantee that -- that the -- I 24 mean, there's no crystal ball to say how big 25 would that be.

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1 But it certainly, as we contemplate how 2 we go really high on the renewables front and how 3 we're going to enable technologies to that allow 4 the grid reliability -- that grid responsiveness, 5 then, feeding that clean electricity into --6 helping to electrify on some way, the 7 transportation fleet. And hydrogen is one way to 8 do that. 9 You know, is -- is -- our scenarios we do 10 need to take seriously because they're -- they're 11 going to play out in one way or another, so I 12 think it's --13 MR. VAN DER WERF: Yeah. 14 COMMISSIONER MCALLISTER: -- probably 15 qood --16 MR. VAN DER WERF: We can --17 COMMISSIONER MCALLISTER: -- it's good to 18 MR. VAN DER WERF: We could certainly --COMMISSIONER MCALLISTER: -- think about 19 20 that for sure. 21 MR. VAN DER WERF: We can certainly add 22 such a scenario or more than one if need be. 23 COMMISSIONER SCOTT: The other thing I 24 would suggest here is to -- to stay in touch with 25 the -- the Fuels and Transportation Division on

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1 this because they have -- you know, we've --2 we've funded, I think, fifty-one or fifty-four 3 hydrogen stations and they have exact information 4 on exactly how that hydrogen's going to -- to be 5 made -- where that's hydrogen's is coming from. 6 We've got a thirty-three percent of that 7 hydrogen has to be renewable, and so they'll have 8 a -- they have a --9 MR. VAN DER WERF: Right. 10 COMMISSIONER SCOTT: -- sense of kind of 11 exactly what, at least for those first few 12 stations, the -- the sources of hydrogen are --13 are going to look for this, and so it'd be good 14 for that to match. 15 MR. VAN DER WERF: Yes. COMMISSIONER SCOTT: Or match as much as 16 17 possible. 18 MR. VAN DER WERF: Yes. It would be good 19 to work with them in general on --20 COMMISSIONER SCOTT: That's right. 21 (Laughter.) 22 COMMISSIONER MCALLISTER: They probably 23 have some long-term -- they have long-range 24 scenarios for, like, okay, once we get the kinks 25 worked out and we have, you know, more bulk in

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1 terms of, you know, a wholesale process and sort 2 of more industrialization of this than they 3 probably have projected some of those prices for 4 it already.

5 MR. VAN DER WERF: Yeah. That's what's 6 key here because we need -- you know, we have to 7 have real market prices that we can use. So --8 like, wholesale bulk is important, so.

9 (Laughter.)

10 And here we have -- we're just wrapping 11 up here with three summary slides. This is for 12 the mid-demand case. We just compare retail with 13 cost per mile. The fuels are the same colors on 14 each graph so you can see how much electricity --15 how much the cost drops going from the retail 16 price to cost per mile.

17 It's almost the highest to distantly 18 the -- the cheapest. Hydrogen doesn't drop that 19 much. Gasoline and diesel swap places, as we 20 would expect to see.

And we see that in the mid-demand case and we also see it in the high-demand case and we see the same patterns in the low-demand case, although on low-demand we see - as we currently have it that hydrogen ends up being -- well, we

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1 have no -- I'd remind -- we have no -- this 2 assumes no fuel efficiency improvements for 3 hydrogen vehicles.

4 That's why hydrogen actually goes up in this -- the cost of hydrogen actually goes up in 5 6 this low-demand case, because there are fuel-7 efficiency improvements assumed for gasoline and diesel vehicles, but not for hydrogen. And that 8 9 is something that will change when we have our 10 final forecast. 11 And that wraps things up. Any questions 12 or comments? 13 COMMISSIONER MCALLISTER: Great. Thanks 14 very much. It -- it seems like there's a lot of work to -- to sort of beat the data sources over 15 16 the head and get the data --17 (Laughter.) 18 COMMISSIONER MCALLISTER: -- so that we 19 can -- so that we can sort of make sure we're 20 doing apples to apples across the board here. 21 MR. VAN DER WERF: Yeah. And this year it's particularly difficult because, as Gordon 22 23 was discussing, all the changes --24 COMMISSIONER MCALLISTER: Yeah. 25 MR. VAN DER WERF: -- that have occurred.

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1 Many forecasts are being -- are very late, so a 2 lot of the data that we ordinarily have by now, 3 it simply isn't available, so. 4 COMMISSIONER MCALLISTER: Right. Okay. Is that a federal issue --5 6 MR. VAN DER WERF: Well --7 COMMISSIONER MCALLISTER: -- for the most 8 part? 9 MR. VAN DER WERF: For EIA, it is, and 10 that's what -- where we got our gasoline and 11 diesel price from and, without -- without those, we don't really have a baseline for comparing the 12 13 other fuels, so. And we also cannot update 14 the -- the margins - the RAC-to-retail margins. 15 COMMISSIONER MCALLISTER: Right. Okay. Then, on propane, there's just kind of no --16 17 there's not a good scenario -- there's not a sort 18 of good alternative, it --19 MR. VAN DER WERF: No. 20 COMMISSIONER MCALLISTER: -- sounds like. 21 MR. VAN DER WERF: We -- we don't know of 22 one at all. I mean, EIA changed the way they 23 report propane prices I think three years ago or 24 so. And they just don't report anything for the 25 West Coast, so.

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1 COMMISSIONER MCALLISTER: Okay. 2 COMMISSIONER SCOTT: Just out of 3 curiosity, is that because there's not enough use 4 or what -- why would they just drop propane? 5 MR. VAN DER WERF: I -- I don't know. It 6 may be that there are a small number of suppliers 7 and -- or it's not -- it's not connected to 8 the -- there are propane networks -- pipeline 9 networks in the rest of the country. Those may 10 not make it across the Rockies. 11 And, if you have a small number of 12 suppliers, perhaps there are some confidentiality issues. There isn't as much of a -- and Gordon's 13 14 turning around like he has something to add here. 15 Do you? 16 MR. SCHREMP: Yes. 17 (Laughter.) 18 MR. VAN DER WERF: Would you like to come 19 up here --20 MR. SCHREMP: No. You know --21 MR. VAN DER WERF: -- or stay right 22 there? 23 MR. SCHREMP: -- I think I can talk here. 24 This is Gordon Schremp. 25 Yeah, propane the EIA talks about is

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really a winter fuel, it's a heating fuel.
 That's their focus and Ysbrand's right. There
 are pipe -- propane pipeline networks, mostly
 upper Midwest and Northeast.

5 So, their -- their reporting is -- is 6 centered on winter fuel, heating oil, during 7 the -- during this portion of the year and so 8 they had a lot of prices in those regions and 9 really not much of a heating fuel out here. 10 There is some that goes on in California, but 11 it's really not a transportation --

12 COMMISSIONER MCALLISTER: Yeah.

13 MR. SCHREMP: -- pricing and tracking14 that EIA is doing.

15 COMMISSIONER MCALLISTER: Okay. So --16 but, I mean, I'm gathering -- even so, it's 17 definitely a problem in the transportation 18 sector, but, just in general, they're not 19 reporting propane prices out here at all.

20 So, we don't have, you know, for, you 21 know, rural places that depend on propane for 22 cooking and eating in many cases. I mean, it's a 23 small portion of our economy -- you know, our 24 built -- built environment, but, still, we don't 25 hear -- I guess I'm hearing that we don't even

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1 have prices for that.

2 MR. VAN DER WERF: Correct. 3 COMMISSIONER MCALLISTER: Okay. 4 MR. SCHREMP: But, but -- and this is 5 Gordon again -- I think -- I mean, there are --6 there are sources of propane pricing information 7 that I think are available for purchase. 8 COMMISSIONER MCALLISTER: Right. 9 MR. SCHREMP: I think what Ysbrand's been 10 talking about is -- is prices that other 11 stakeholders can also view. They're sort of 12 transparent. You can go online and download them 13 and see them yourselves. But -- but, there are 14 certainly propane pricing sources that we could 15 look at to -- you purchase that we could use as 16 the basis for the forecast. 17 COMMISSIONER MCALLISTER: Yeah. I quess 18 that depends on whether they're relevant for 19 transportation in this case or -- or more 20 broadly. I mean, you know, we don't necessarily 21 need to know what the trucks driving around 22 loading people's tanks are doing. But maybe - I 23 don't know. 24 Thanks. I don't have any other 25 questions.

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1 MR. VAN DER WERF: Okay. 2 COMMISSIONER MCALLISTER: Okay. Great. 3 Thanks very much, Ysbrand. 4 MR. VAN DER WERF: Okay. Next, we'll 5 have --6 COMMISSIONER MCALLISTER: Oh, do we have 7 a -- do we have a public comment on this? Should we -- Heather, should we do that at the end or 8 9 should we -- you know --10 MS. RAITT: I just had a quick -- quick 11 comment. 12 COMMISSIONER MCALLISTER: Yeah. That'd 13 be great. I mean, I don't know if we want to 14 stick around to the very bitter end. 15 (Laughter.) 16 COMMISSIONER MCALLISTER: So, maybe we 17 just take it now. Thanks. 18 MS. BLIXT: Hi. Thank you. Amber Blixt, 19 with the Independent Energy Producers 20 Association. 21 I just wanted to quickly comment and say 22 that we echo and support your recommendation to 23 kind of look at the -- how the intermittency and 24 renewable fuels can help look into the nexus 25 between transportation here and how renewable

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1 energy -- developing a scenario for kind of 2 looking at how that can work with fueling the 3 hydrogen or electric vehicles. How that 4 renewable energy nexus can work. 5 So, we would -- we definitely support and 6 appreciate those comments of the Commissioners. 7 So, that's all. Thank you. 8 MR. VAN DER WERF: And next, we'll have 9 Tom Carlson, who will be talking about vehicle 10 attributes. 11 MR. CARLSON: Good midday. I quess it's 12 not quite morning, and so I'll try and stay on 13 schedule. My name is Tom Carlson. 14 I'm a scientist at Sierra Research and, 15 as noted here, I'm going to talk about the forecasting of the vehicle attributes that 16 17 support the demand modeling elements as Aniss 18 touched on earlier. 19 What a -- what a climate to try and do 20 attribute forecasting as it always to be, as 21 Gordon and Ysbrand just discussed, with the 22 volatility of crude oil prices. I believe Gordon 23 touched on as it relates to the potential delay 24 in the IEA forecasts becoming available, 25 especially the long-terms forecasts, it's just

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1 what role the -- the potential for shale
2 extraction is long-term and how that will affect
3 prices.

So, that's just one example, but here we are past the halfway point of what we in California call the Pavley light-duty fuel economy or greenhouse gas emission standards or their federal equivalents that have been harmonized to them.

10 And -- and we're seeing developments that 11 suggest that manufacturers are -- are generally able to build additional technology and -- and, 12 13 at this point, get it in the marketplace where 14 it's being purchased and we'll talk how that 15 affects and plays into the -- the forecasts that 16 we prepare here to support the broader demand 17 analysis that CEC is doing for the IEPR.

18 I just want to point out, though, as 19 we're -- we're starting here is that -- that --20 what I'm going to discuss today will focus on our 21 data sources and assumptions. And the forecasts 22 that we'll be preparing here and in the near-term 23 are draft forecasts, if for no other reason than 24 we'll be updating the component that depends on 25 the fuel prices when the EIA turns around their

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1 forecast for this year and staff can utilize
2 them.

3 But, we'll also want to take and 4 entertain comments or -- or suggestions for things to look at in addition to those changes 5 6 that we know we need to make. 7 I'm going to begin by just giving you an overview of what I want to focus on. I'll 8 9 provide a little bit of background and discuss 10 some of the key sources in the scope of our 11 analysis, and then go into more detail that we'll 12 discuss separately for attributes for the light-13 duty versus the heavy-duty vehicle fleet. 14 As I'm sure most of you know, and it was 15 touched on by Ms. Bahreinian, the vehicle attributes include things like price, fuel 16 17 economy, the number of different model 18 configurations offered, as well as the number of 19 performance and utility metrics, like how fast a 20 vehicle can accelerate, how much it can tow. 21 For emergent technologies, how far can it 22 go on a tank of gas or a charge of electricity. 23 And these are used, as we noted earlier, to 24 support the portion of how consumers value these 25 different attributes of vehicles as they make

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decisions to purchase them and additional
 technologies penetrate the marketplace.

3 The structure for our developing these attributes centers around the structures of the 4 5 DynaSim model that was mentioned earlier. For 6 the light-duty fleet, it encompasses eighteen 7 separate vehicle classes that are similar to those that were shown in -- in some of the slides 8 9 from -- from Gene and Aniss that depict the 10 light-duty fleet, both by size - large, midsize, compact cars, SUVs, vans and trucks, and size 11 12 categories within those.

And the trucks and the cars are separated because of the different utility that each of them offers. Then, there are sixteen heavy-duty classes that are being used in -- in that portion of the DynaSim modeling.

And then, we also have to develop attributes or -- or account for them by what we call technology or fuel groups and you're all probably very familiar with them.

They include, in addition to conventional gasoline and diesel technologies, include these others that I've listed here - natural gas, E85, electricity, and, in particular, those

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1 technologies that are associated with programs -2 regulations we have here. And say, like, the ZEV
3 regulations - so that would include the plug-in
4 hybrids, pure electrics, and fuel cell vehicles.

5 For the light-duty fleet, we model all of 6 these attributes separately, and I'll talk a 7 little bit later about, given the tools that 8 we're working with staff to do the heavy-duty 9 modeling, how some of these attributes are -- are 10 sort of grouped into a composite.

I will continue along. This next slide is just a summary of what the scope of this analysis entails and -- and key sources and -and elements that we're -- we're going to account for.

16 The light-duty forecasts are going to be 17 based on this largely National Academy of 18 Sciences "Transitions to Alternative Vehicles and 19 Fuels" study and the associated modeling package 20 called LAVE-Trans.

21 We used that for the last IEPR. We 22 believe it's a very robust, well-conceived, 23 thorough study, and it offers -- with this 24 modeling package driving some of the elements of 25 it, it offers a -- a potential to look at

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scenarios beyond those that focus only on
 currently-adopted regulatory policies, which
 might be of interest at some point.

4 It will incorporate accounting for the 5 ZEV amendments here in California because the 6 originally-developed NAS work did not. And then, 7 the other thing that we're doing under this IEPR 8 is adding two more years of historical data from 9 model years 2012 and 2013 to our historical 10 database upon which we build our forecasts.

11 For the heavy-duty fleet, we're going to 12 focus initially on the most important attributes, 13 which are fuel economy and price. As a starting 14 point, we're going to use ARB's just-released 15 EMFAC 2014 model to generate estimates of fuel economy by vehicle class, fuel type - for those 16 17 fuel types that the model addresses, which are 18 largely gas and diesel - and model year and the 19 projections that it contains going out into the 20 future.

I'll talk a little bit about how we're going to develop truck prices. They're not as easy to assemble from content providers that are historically focused on the light-duty fleet, but we have a -- we have found some data.

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1 And then, the -- the tool that we're 2 going to collaborate with staff on that will help 3 us develop estimates of market penetration for --4 for different technologies within the heavy-duty 5 fleet beyond diesel and gasoline is this 6 "Trucks 5.1" model, developed by the National 7 Petroleum Council. I'll talk about all of those elements a little bit more in a bit. 8

9 COMMISSIONER SCOTT: I have a guestion 10 for you on the -- on the light-duty, but it -- it 11 might be coming up in the next couple slides, 12 which is that on the zero emission vehicles, 13 especially the battery electrics and the plug-in, 14 that space is changing really fast and it's kind 15 of been changing over maybe the 2013-2014 timeframe, and so do you have a way that you'll 16 17 be able to capture that type of information? 18 MR. CARLSON: Yes. One of the -- you'll 19 see a bullet a little bit later, but one of the 20 things that we've done, in addition to gathering 21 historical data for those two model years that go 22 into our historical database, 2012 and 2013, 23 we've pulled fuel economy into the available 24 price data through even model year 2015. 25 And so, we're going to be able to use

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1 that information about some of these 2 technologies, particularly here in California, 3 that are starting to -- to penetrate the fleet. 4 A good example would be the fuel cell vehicle that's not being offered by Toyota, the 5 6 Mirai, and I know, for example, it's not a --7 it's not a ZEV vehicle, but we've seen technology effects from things like Ford's new 8 9 all-aluminum pickup that we're going to try and 10 account for. 11 So, as I said, I'm going to start to 12 drill down into some of the more important 13 elements of the -- the light-duty fleet first, 14 and then we'll transition to details on the 15 heavy-duty fleet. 16 And, Ms. Scott, I think you just 17 preempted this slide quite well. 18 (Laughter.) 19 MR. CARLSON: And, as I said here, we --20 we have historical data and we're compiling it 21 for every vehicle model and power train from 22 several different data sources where these data 23 are generally much more widely available for the 24 light-duty vehicle fleet. 25 And then, what we have to do is take this

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1 model-level data and tabulate it up into these
2 vehicle classes and technology groups that the
3 CEC model uses, and -- and we do that, at least,
4 now, based on sales data that we have for the
5 U.S.

6 One of the things that we've discussed 7 with staff is the possibility about doing an 8 estimate at some point where that's based on a 9 California sales waiting. But, right now, 10 we're -- we're doing our initial forecast based 11 on U.S. sales.

And then, as I noted in response to your question, we've -- we've pulled data for these next two model years and particularly for the emerging technologies to -- we'll be able to sort of launch our forecast better going forward.

17 An overview in what we do in preparing 18 these forecasts that -- that tie to their fit 19 into the demand modeling is, right now, we're 20 going to develop forecasts out through model year 21 2026, and do those separately for sets of 22 scenarios that staff has provided as -- as a 23 function of different long-term fuel price, 24 economic outlooks, and, right now, for a single 25 regulatory policy scenario, which is basically

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all currently-adopted regulations at both the
 state and federal level.

3 And, as I noted in the second bullet 4 there, that would be CAFE, greenhouse gas, and 5 RFS standards at the federal level, and then 6 those elements that we have here in California, 7 some, like the low carbon fuel standard, don't really affect our attribute forecasts because the 8 9 LCFS is largely going to affect volumes of 10 different fuel types.

11 That's not really an attribute that we 12 forecast, but we'll want to be able to -- when 13 we're making separate estimates of what we think 14 are sales of -- of vehicles behind our forecasts, 15 in particular for the ZEV regulation, ensure that 16 we can try and track those into the attributes 17 that we're developing estimates for and I'll talk 18 about that particular element in just a bit.

19 And, as I noted earlier, our fuel 20 scenarios will be updated once we get new long-21 range crude forecasts from EIA, expected 22 hopefully soon, and, again, the primary source 23 for these forecasts will be this 2013 NAS work 24 and -- and modeling system.

25 My fellow presenter, Mr. Melaina, from

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NREL, I took the liberty of looking at some of
 his material and, just to avoid future confusion,
 he'll use the term NRC, which stands for the
 National Research Council. It's the same entity,
 it's just to avoid confusion as he discusses some
 of that work.

7 We will also, even though I didn't get it 8 listed on that particular slide, the sort of 9 overlaying some elements of attribute forecasts 10 from the EIA's 2014 Annual Energy Outlook.

11 I'll quickly go through the most 12 important elements of the -- elements of the NAS 13 study. One thing that we were attracted to is 14 that, as I alluded to earlier, they didn't just 15 look at a cases that reflected current regulatory policy, which is here referred to as their 16 17 reference case and that we're at least using initially, but they also set up estimates of 18 19 future effects of fuel economy and prices and 20 technology penetration for cases that reflect 21 specific levels of additional light-duty vehicle 22 reductions.

23 They are not necessarily tied to any 24 particular regulatory policy, but those targets 25 that would be supported by regulations that would

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1 get to those levels.

And this is one of the reasons why we kind of continue to want to use this source, because it gives us a more efficient tool, we think, to look at cases, if we want to evaluate anything beyond policies that are currently in place.

8 Their technology penetrations are grouped 9 into two categories where they looked at 10 powertrain improvements, based on modeling that 11 was largely performed for the EPA 2017 to 2025 12 greenhouse gas regulations.

13 And then, they also separately looked at 14 reducing load through adding lighter-weight 15 materials and reducing drag and rolling resistance, as well as efficiency with -- with 16 17 various successes, and we've utilized both 18 elements right from their projections. 19 With respect to costs, they generally 20 came up with their long-term projections, based

22 came up with schedules that we didn't, at this

on fully-learned, high-volume costs, but they

23 point, alter for phasing those costs in.

21

24 They developed separate estimates for 25 specific technologies that are of high interest

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1 to this effort. They grouped internal combustion 2 engines into a single category, but they came up 3 with separate estimates for hybrids, plug-ins, 4 battery-electrics, and fuel cell vehicles, and 5 scaled the costs incrementally, based on sort of 6 the electronics and sizing elements that I've 7 summarized here that they've assumed for each of these technologies. 8

9 Other key assumptions that we generally 10 concur with - they assume that its manufacturers are under a -- a period of at least another 11 12 decade to further fuel efficiency improvements 13 within the light-duty fleet that they were going 14 to trade would have been an historical steady 15 increases in performance and utility to be able to now take those increases and downsize engines 16 17 to be able to more efficiently and cost-18 effectively comply with standards.

We've summarized some of the other elements here that are -- we're utilizing in our study, based on that work. I'll talk a little bit more about the battery costs in just a bit. And, again, because there were -- there was a modeling package that we could get into and -- and make some changes to -- to fit with

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the structure that -- that were supporting CEC's 1 2 analysis, we were attracted to using this LAVE-3 Trans modeling package to develop our estimates 4 of fuel economy and -- and vehicle prices going 5 forward, and scaling our historical references 6 where we had differences in our baseline versus 7 those in the -- in the NAS report, based on those 8 projections.

9 I jumped past the fact that the study 10 didn't focus on any specific powertrain 11 improvement and -- and detailed modeling of 12 diesel engines, but we did apply the separate 13 load reduction gains from their work to diesels 14 going forward and use that to forecast additional 15 improvements in fuel economy and price.

And one of the things that I planned to do this time that I highlighted at the bottom of this slide is we ended up initially setting in place battery costs that were scaled from one of their more aggressive scenarios - the mid-range scenario that are listed here.

And one of the things we will do and we'll have time for under this IEPR schedule is to test the model sensitivities to those battery cost assumptions.

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1 Continuing quickly to try and get through 2 the rest of these key elements, one of the things 3 that we have to do with the output or the -- the 4 elements of a LAVE-Trans modeling to be able to 5 adapt it to California involves projections that 6 we make with the attribute called the number of 7 models that are available, which, again, are 8 broken down by technology type and vehicle class.

9 And a key element that I wanted to -- to 10 point out here is this is what we're doing to 11 apply targeted penetrations of plug-ins,

12 electrics, and fuel cells.

Initially, we're going to do that based on ARB's scenario two from their vision modeling that does, in 2025, hit that 1.5 million ZEV target, and then apply that to this model's attribute, based on proportions of sales that are tied to the vision forecast. So, we'll do that as a starting point.

Another enhancement that we're applying in these initial forecasts is some research that was done a couple years ago where a -- a broad, robust sample of dealer prices were analyzed to come up with effects of size-class shifts, you know, from larger, less fuel-efficient vehicles

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1 to smaller vehicles as fuel prices change, and 2 we'll incorporate that into this set of analyses. 3 Any quick questions on the light-duty 4 fleet before I transition to heavy-duty? 5 (No response.) 6 MR. CARLSON: Okay. This will take a 7 little bit less time. 8 The first thing I want to point out is, 9 and I alluded to it earlier, the -- the data 10 sources and tools that we're using use a 11 different set of vehicle classes. 12 EMFAC 2014 has a scheme that encompasses 13 thirty separate heavy-duty categories that are 14 tied to both size and type or usage to align with state rules. CEC's mapped those to a smaller set 15 16 of categories it's using in-- in its demand 17 modeling, but, again, they're still tied to some 18 degree to the GVW classes and usage. 19 And then, this market penetration model 20 that we're collaborating to use collapses out 21 further into three more aggregate categories that 22 I've listed here. 23 All three models employ schemes to -- to 24 break down estimates into the key fuel types that 25 we're interested in, as I've listed at the

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1 bottom.

2 COMMISSIONER SCOTT: I have a quick 3 question there in terms of -- as you know, we're -- we're looking towards near zero and zero 4 emission vehicles kind of across -- across the 5 6 board. And so, will you look at fuel cell 7 electric vehicles or batteries in this space? 8 MR. CARLSON: In the heavy-duty sector? 9 COMMISSIONER SCOTT: Yes. 10 MR. CARLSON: We will try. I mean, this 11 is an area where I meant, right now, the 12 available information is very sparse and, if we 13 don't have anything in our initial forecasts, 14 it's something we'll pursue as the IEPR effort 15 moves towards fall. 16 COMMISSIONER SCOTT: Okay. 17 MR. CARLSON: The -- one of the stumbling 18 blocks - but we've gotten past that - is 19 identifying a -- a sufficient sample of vehicle 20 historical price data, which, as I noted, is --21 is something that's -- many of the content 22 providers only focus on light-duty vehicles. 23 We just identified an entity called Price 24 Digests and a database that they maintain called 25 Truck Blue Book, and has purchase a -- an

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1 extraction of their data that has what we were 2 particularly interested in - new vehicle MSPR 3 prices.

And these data that we purchased encompass the last ten most recent model years. The data are broken down as I've listed at the bottom here by -- by make, model, model year. There's information on -- on weight category, axle configuration, engine, and fuel type.

10 And that database has several thousand 11 vehicles in that we were processing into input 12 structures that I will talk about in a minute 13 that will fit into this Trucks Market Penetration 14 model.

15 The other key element that we're feeding 16 into the model is fuel economy, and we're 17 initially using the new EMFAC model to develop 18 both our historical and forecasted future 19 efforts.

And -- and the reason that we think it's a reasonable starting point, where we might not have used EMFAC in the past, is that we understand, even though there's limited documentation, that ARB has, in this release that was just published in the last few months,

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1 they've -- they've set of EMFAC in a mode called 2 default care, where they have basically

3 reconciled its projections of fuel use and tied 4 to VMT fuel economy to match the historical fuel 5 sales we have in the state from the BOE records.

And I did notice that the -- the model outputs as we've processed them also incorporate forecasted fuel economy effects from CAFE regulations that have been adopted for the heavyduty fleet that covered these model years 2014 to 12018.

And this slide shows a sort of a synopsis of how this NPC Trucks Market Penetration model is being used. We'll provide the -- the price and fuel economy inputs and work collaboratively with CEC staff.

And I think Bob McBride later will talk in a little bit more detail about that. But the data will fit into the model in the form of base technology prices - diesels would be a base technology for the larger-sized trucks, as an example.

And then, we have sufficient data from this Price Digests extraction to come up with current estimates of incremental costs for

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1 gasoline.

We're going to supplement what's fairly 2 limited natural gas data that we found existed in 3 4 that database with information that staff has 5 provided us from the CEC buy-back program, and 6 then, as you had questioned me earlier about some 7 of the other technology costs that we'll still be 8 trying to dig information out and do some 9 sensitivity runs within the model to see what 10 those effects are.

I noted earlier that the fuel economy is being summarized into these three broad classes. And then, the last component that I had touched on earlier is, unlike what we're doing on the light-duty side, we have all sorts of explicit separate attributes.

17 This model works with one other thing called a preference factor that, with the 18 assumption that, when technology prices are 19 20 basically equal, what's the relative utility or 21 value as a composite for one technology versus 22 another. And it's those three primary elements 23 that the model then uses to project penetrations 24 of alternative technologies.

25 I'm just going to briefly close with the

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1 fact that we're going to have these initial 2 forecasts delivered around the end of the month, 3 and we plan to collaborate with staff, and we'll have the time on this IEPR, to do much more 4 5 extensive sensitivity analysis, including things 6 where we're going to take our own estimates of 7 sales, or stock as CEC talks about them in -- in demand-speak, and -- and track them between what 8 9 we have tied to our attributes and -- and what 10 comes out of their demand models, and -- and take 11 time to do more examination of consistency with 12 other forecast elements within the IEPR.

And the workflow is being set up, even though initially, in this first set of forecasts, we're only going out to a 2026 horizon, that we'll have the workflow and utilizing this NAS model and its longer-term scenarios - the ability to look into longer horizons, if of interest.

And that concludes my summary of -- of where we're at on vehicle attributes.

21 COMMISSIONER SCOTT: Great. Thank you
22 very much. I asked all my questions as you went
23 along. (Laughter.)

24 So, I think we are now to the lunch break 25 portion of our agenda, and I see that it's --

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1	it's 12:40. So, could everyone please come back
2	at 1:40 and we will get going again at 1:40
3	sharp.
4	Thank you to all the presenters for your
5	excellent presentations this morning.
6	Heather, do you have anything to add?
7	MS. RAITT: No. Thank you.
8	(The lunch recess was taken at 12:40 p.m.)
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1	<u>AFTERNOON SESSION</u>
2	1:43 p.m.
3	MR. RHYNE: All right, it looks like we
4	have everyone back in the room. I think we're
5	ready to get started again. So, welcome back
6	from lunch. Again, my name is Ivin Rhyne.
7	Welcome back to the Inputs and Assumptions for
8	Transportation Energy Demand Forecast Workshop
9	here at the California Energy Commission.
10	Since we broke for lunch and don't have a
11	speaker ahead of this next speaker, I will go
12	ahead and do the introduction. We have Marc
13	Melaina from the National Renewable Energy
14	Laboratory.
15	Marc works with our transportation
16	transportation division under the AB 118 program
17	and he's here to provide some additional
18	information on vehicle attributes and alternative
19	fuel station availability, so thanks, Marc.
20	MR. MELAINA: All right. Thank you for
21	the introduction and for the invitation to speak.
22	I am going to present an overview of vehicle
23	attributes from two different studies, and then a
24	little bit on various studies on station
25	availability and consumer preferences, mostly for
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1 light-duty vehicles.

And I just want to acknowledge my coauthors here, Yongling Sun and Aaron Brooker, who helped put these slides together.

5 So, just as an overview on vehicle 6 attributes, I'm going to look at some of the fuel 7 economy and cost trends from the Annual Energy Outlook recent reports and then from the NRC 8 9 study, which we also heard about earlier, and 10 comparison of those as a background, and then go into a few issues around consumer preferences and 11 12 responses to those vehicle attributes - in 13 particular, range limitations for limited-range 14 vehicles, such as battery electric vehicles, and 15 then availability of refueling/recharging 16 stations for hydrogen, CNG, or electric vehicles. 17 So, you can see these are all oriented 18 pretty well towards zero-emission vehicle market 19 adoption. So, I'm trying to highlight those 20 issues, and then I just have one slide on 21 proposed future work to look at the role of 22 policy in supporting market growth.

23 So, just to orient us a little bit on the 24 vehicle attributes topic, I think it's important 25 to remember our incumbent gas and diesel vehicles

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1 are going to continue to be very competitive. 2 They're going to improve over time and that --3 that can't be disregarded when we look at 4 alternative fuels and their market potential.

At the same time, there's a lot of 5 6 technical background to support the -- the 7 potential for alternative fuels and advanced vehicles to both gain in market share and provide 8 9 very deep carbon reductions over the long term. 10 And, if those are a little bit at odds, I think 11 it's important to think about the role of 12 innovation in response to policy itself.

And I think that the two studies here I'm going to highlight will make that point more clear. Or, the -- the first study doesn't look at strong policy drivers, and the second one does.

18 Then, on consumer preferences, there's a 19 lot of uncertainty around this idea, but I'm 20 going to show some data that we have on the 21 penalty of limited range for vehicles -- for 22 battery electric vehicles, and then a study that 23 we did a few years back on station availability and the role it has on consumer decisions to 24 25 purchase vehicles.

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1 So, station availability -- all right. 2 Station availability in terms of consumer 3 responsiveness - so, this is an important barrier 4 for purchasing battery electric vehicles, 5 potentially. It's also a barrier for plug-in 6 vehicles to achieve electric miles during 7 operation if there is more public infrastructure available. 8

9 Station availability is critical for fuel 10 cell vehicles, in terms of hydrogen stations 11 being the only place they can refuel. And so, I 12 want to try and shed some light on that, but then 13 also show that there are great uncertainties 14 around how consumers perceive that market 15 barrier.

16 So, to start with vehicle attributes. 17 So, quick overview of the light-duty vehicle -18 total sales on the left from the Annual Energy 19 Outlook for 2014. You can see gasoline, as we 20 saw earlier, dominates the sector.

If we take a small sliver off of the top there, and blow it up to the figure on the right, these are the percentages of market share by 24 2040 - so, we're starting in 2011 on the left, 25 going all the way up to 2040 on the right side of

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1 those graphs.

2	The orange is hybrid electric vehicles,
3	only five percent of sales by 2040. This is our
4	reference case scenario. Small sliver of about
5	half a percent is electric vehicles. A little
6	over one percent is plug-in electric vehicles.
7	And then, fuel cells you can barely see here.
8	And gaseous vehicles, as well - about half a
9	percent. So, please appreciate the scale
10	difference here, even out to 2040, in terms of
11	very, very limited market share increase.
12	COMMISSIONER SCOTT: Marc, could you give
13	us a little bit more information on some of the
14	assumptions that go behind that? That's a very,
15	very small number.
16	MR. MELAINA: Right. I think I think
17	it'll become more clear when I start going into
18	some more details. A lot of it
19	COMMISSIONER SCOTT: Oh.
20	MR. MELAINA: A lot of it is cost, the
21	up-front costs of the vehicles
22	COMMISSIONER SCOTT: Mm-hmm.
23	MR. MELAINA: and a lack of strong
24	policy drivers compared to, you know, the
25	California market situation.

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COMMISSIONER SCOTT: Right. And these
 are nationwide numbers.

3 MR. MELAINA: They are nationwide. 4 COMMISSIONER SCOTT: Yeah. Okay. 5 MR. MELAINA: That's right. 6 COMMISSIONER SCOTT: Great. Thank you. 7 MR. MELAINA: To -- to show some of the variations, AEO does have a few different side 8 9 cases - besides the reference case, they have 10 quite a few. Two of the interesting ones we 11 pulled up just to show that the -- the results 12 from the previous reference case don't change 13 much.

And their high oil price case, this is just as alternative fuel vehicles, the percent within that category. In the reference case on the left, in the middle is the high oil price, where oil goes up to \$200 a barrel by 2040, very little effect on the market at all for alternative fuel vehicles.

And then, for their greenhouse gas case, they do have one with a ten percent -- or, sorry, \$10 per ton and a \$25 dollar per ton. You can see, overall, if -- if you can make out the top graph, overall, they do get a greenhouse gas

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1 reduction in the greenhouse gas \$25 per ton case 2 across the whole economy, but it's not from any 3 change in the transportation sector and it has 4 very little impact on light-duty vehicles in 5 general.

6 So, those are two interesting policy --7 or market scenarios that they've done, but the 8 story for light-duty vehicles really doesn't 9 change.

10 So, if you'd move now to the study that 11 was mentioned before lunch, the 2013 National 12 Academy's Light-Duty Vehicle Greenhouse Gas 13 Emission study - the goal of this Committee was 14 to look at an eighty percent reduction in light-15 duty vehicles by 2050.

16 And what's shown here is a market share situation very similar to AEO's, which they used 17 18 as their reference case, which, again, 19 essentially, is almost no change in the vehicle 20 market share, this time out to 2050. The red sliver or wedge is hybrid electric vehicles, and 21 22 the small orange one on top -- on top is plug-in 23 hybrid electric vehicles.

24 So, that was their starting point, and 25 then they explored various different scenarios

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1 that did get to -- either to the eighty percent 2 reduction or close to the eighty percent 3 reduction. And they also looked at petroleum 4 reduction as a metric.

So, these are three of the more in --5 6 aggressive ones with electric drive. Now, we see 7 some wedges standing out, out to 2050. For 8 light-duty vehicles, we see the top purple wedge 9 here is battery electric vehicle sales -- total 10 sales, and then hybrid electric vehicles is red, 11 and for -- for their assumptions, plug-in hybrid 12 electrics only have a very modest market share.

13 But, you can see this is much different 14 than the previous reference case. And this was called the Plug-In Electric Vehicle Emphasis 15 16 Scenario. There's also Fuel Cell Electric 17 Vehicle Emphasis, where the green wedge is the 18 hydrogen fuel cell vehicles, and then they had a 19 mixed scenario with plug-ins, fuel cell, and also 20 advanced biofuels.

This is a little bit busy of a figure. This is straight from the National Academy's report. But, what this is showing is their various different scenarios. I just showed these three that are highlighted on the bottom, and

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1 this is showing the greenhouse gas reduction in 2 2050 compared to the -- the reference case, and 3 what it is is the blue bars are the vehicle --4 mostly the vehicle technology adoption 5 efficiency, and then the difference between the 6 blue bars and the red is decarbonizing the fuel 7 that goes into those vehicles.

8 So, for the plug-in electric vehicles, 9 you get a lot of efficiency improvements, and 10 then, for the low-carbon grid, you get some 11 additional greenhouse gas reductions. Same on 12 hydrogen where this blue bar would primarily be 13 hydrogen from natural gas, but, if you introduce 14 renewable hydrogen, this is one of the cases 15 where they did get to that eighty percent 16 reduction goal by 2050.

17 And then, for the combined case, where 18 they threw everything into the scenario, they 19 decarbonized the grid plug-in electrics, fuel 20 cell vehicles, and biofuels. That's their -- I 21 believe that was their deepest carbon reduction 22 by 2050.

23 So, very different types of studies. So, 24 just to highlight some of the differences, AEO's 25 official government forecast, very objective

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1 analysis, a national-scale projection. NRC 2 Committee was a -- a one-time study from a 3 committee with an explicit goal to look at the 4 eighty percent greenhouse gas reduction. That 5 was from the -- that's the name of the committee. 6 That was their -- how they started out was to try 7 and understand that goal better. So, they --8 they come from very different places in terms of 9 why they're doing analysis, including their 10 methods.

11 AEO, of course, is a long-standing 12 institution, where the -- the National Research 13 Council gathers people together for particular 14 studies. In a policy context, AEO is primarily 15 interested in existing policies, where NRC was actually asked to evaluate what policies would 16 17 bring them to their goal, so they knew that that 18 was -- the policies themselves were part of what 19 they were exploring.

20 On technology trends, AEO is very much 21 market-oriented and market viability, competitive 22 actors within their -- their simulations, where 23 NRC knew pretty well what their technological 24 trends would have to be to get to eighty percent, 25 so they took time to look at very aggressive

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1 performance cost improvements.

But then, after they evaluated how close they get -- could get to that goal, then they sort of back-calculated, I would say, the policies that got them there. It's maybe a little bit of a simplification, but, again, a different approach than AEO.

8 I think it was mentioned earlier that 9 the -- the NRC study used mid-train -- mid-range 10 and optimistic assumptions for technology trends, 11 but, really, they were both fairly optimistic. 12 Just to make that point a little clearer, here's 13 mid-sized car fuel economies from AEO.

14 So, this is miles per gallon on the left 15 from zero to two hundred miles per gallon - for 16 battery electrics on top, and then plug-in 17 hybrids, conventional vehicles, and then there 18 are fuel cell vehicles here, the purple line, 19 just under sixty miles per gallon.

And then, for another category, compact cars, you see similar trends. And what this is is an increase, basically, to meet CAFE and then a plateau in -- in vehicle performance after meeting CAFE.

25 If we go to -- so, this is just for cars.

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1 If we go to the NRC reference case, their 2 reference case is very similar. They have 3 slightly more efficient vehicles here, but 4 they're also assuming you meet CAFE and then they 5 plateau in their reference case. So, similar to 6 AEO, but their -- their fuel economies are 7 higher, especially for the battery electrics and fuel cell vehicles, and I'll explain why in a 8 9 second.

10 What happens then, when NRC explores 11 their eighty percent reductions, is they do not 12 plateau at CAFE. Their technological 13 improvements continue all the way through, and 14 that's a big reason why they're able to get to 15 their eighty percent greenhouse gas reduction. 16 I guess one more point here is the -- the 17 discrepancy here with battery electrics - this is 18 about a hundred and eighty miles per gallon, and 19 here's a hundred and forty for the compact cars,

20 say a hundred and thirty for the mid-sized cars, 21 for BEVS.

The fuel cell vehicles are down here, and this is partly because there's no -- no deployment -- significant deployment of fuel cell vehicles at all in AEO, so there's no technical

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increase or improvement, where, in this case,
 they're -- they're assuming that the technology
 does mature to meet CAFE.

So, that's a lot of different 4 5 combinations of scenarios here, but, if we look 6 at AEO, this is their mid-sized car prices. The 7 dotted line is our -- our conventional, average 8 new mid-size car, primarily gasoline, and then 9 all of the other ones are slightly more 10 expensive, so, you know, positive incremental costs on top of that, slow declines out to 2040. 11 12 But still, by 2040, this is a ten, fifteen 13 thousand dollar difference here across this range 14 of -- of vehicle types.

In the NRC studies, we see a much different dynamic. In their reference case, they also have slow declines in vehicle costs. So, the green here is battery electric vehicles, hundred mile range.

The solid line is their mid-range, and the dashed line is their optimistic. So, it's the green -- the purple is the fuel cell electric vehicles, and, in this case, they see rapid cost reductions in -- in plug-in hybrid electric vehicles in the near term.

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If people are wondering about these
 years, you have to remember the study came out in
 2013, so the analysis was probably 2012. And so,
 if they updated it now, this -- this would be a
 different slope.

6 But, deviating from the reference case to 7 start looking at one of their deep carbon 8 reduction cases, these cost curves change 9 dramatically, and that is basically because of 10 their assumptions of policy market drivers that 11 are in place to accelerate adoption.

12 And these platforms come down the 13 learning curve much more quickly. Their fuel 14 economy improves, and they become cheaper, due to 15 economies of scale and successful market 16 deployment.

17 So, a dramatic shift from this green line 18 for the BEV 100s down here, where now this is 19 the -- sort of the learning costs have been paid 20 and market adoption happens much more quickly. 21 AEO is maybe a little bit in between these, but 22 you can't -- you don't see a dynamic like this between the cases in AEO. There's no -- no 23 24 significant shift like that in the way they set 25 up their -- the future scenarios.

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1 So, to -- to look at that a little bit 2 more, the way that this was done - analytically, 3 within the National Academy study - is they 4 assumed a certain type of multiplier for vehicles 5 that are deployed at small volume. And so, those 6 cost multipliers is what keeps these vehicles 7 higher up on this cost range. As the number of vehicles sold increases over time, those 8 9 multipliers are -- are reduced and you get these 10 drops down to a competitive range with 11 conventional vehicles. 12 But, a lot of that progress is because 13 the policies are reducing price through 14 subsidies, primarily, to get cons -- to make 15 those vehicles attractive enough that people actually adopt them. So, they do have a -- a 16 17 Vehicle Choice model, (indiscernible) model that 18 determines the degree of subsidy required to get 19 these cost reductions to occur over time. 20 I guess the general statement here is 21 that the volume of the subsidies required to 22 achieve market success is one of the results of 23 the study. That's what they're actually trying to estimate is if we -- if we believe these cost 24 25 multipliers, how much would you actually have to

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1 support this system, for how long, at what 2 magnitude to get market success?

3 Underlying those multipliers are detailed 4 analyses of the -- sort of the baseline costs of 5 the different drive trains. So, here, we have 6 car costs in the mid-range, car costs in the 7 optimistic -- this is before those multipliers 8 are applied for limited volume production.

9 So, you can see the difference here for 10 battery electrics is about sixteen thousand over 11 an ICE. For fuel cell vehicles, it's eight 12 thousand over. And then, the multipliers could 13 double those in the early years, in terms of the 14 amount of support the market needs to get market 15 success.

16 Once you get out here to 2030 and you 17 have paid those -- you have those policies in 18 place and they've become effective, in the optimistic case, you start seeing, you know, 19 20 viable competition between the different makes 21 and models, and that's when you see the strong 22 shift in market. Mid-range, not so much -23 there's still some cost differential there, so 24 that was an interesting differential they had 25 between the mid-range and optimistic in terms of

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1 sensitivity.

So, just highlighting, here, key parts of these learning curves, the effectiveness of the market support policies, and then my next topic is the -- the way in which you have to address consumer preferences for these different types of vehicles.

8 So, here's an example of something that 9 was mentioned earlier about understanding what's 10 happening in the market today in order to 11 recalibrate modeling of things into the future. 12 So, this is a result from NREL's ADOPT model, 13 looking at actual vehicle sales, we use Polk data 14 for registered vehicles, and we look at the -all the different consumer and vehicle attributes 15 in our Consumer Preference model to see the 16 17 different influences.

18 This graph here shows the change in the perceived value in the vehicle for a few 19 20 different attributes. So, this is the MSRP 21 equivalent value. The green here is the MSRP 22 itself, so it's changing from zero to sixty 23 thousand, and you see this -- the linear --24 meaning that's sort of the baseline. If you 25 increase it thirty thousand, it looks like it

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1 costs thirty thousand more. If you decrease it 2 thirty thousand, it looks thirty thousand less 3 expensive.

4 What about acceleration? If you change acceleration, here, in terms of seconds - zero to 5 6 sixty miles per hour - from 3.9, very fast, to 7 12, you can also talk about an equivalent value -- perceived value of that vehicle. A very 8 9 fast acceleration is valued to a high degree of, 10 say, twenty thousand, in terms of certain 11 consumers valuing that vehicle. If it's a slower 12 vehicle, then it's less valuable to people and so 13 you go into this negative range, so it looks 14 twenty thousand less valuable to you as a 15 consumer than the equivalent vehicle that had an average acceleration. 16

Just want to check to see if people nod their heads if that kind of makes sense. Okay. So, this -- you can -- you can talk about any vehicle attribute this way and translate it to that MSRP baseline to talk about it in terms of perceived value on the lot when you're evaluating one car compared to another.

24 So, what we've done is tried to pull up 25 some empirical data on range -- limited range for

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1 battery electrics and, in particular, LEAF sales,
2 where we had enough data to run the statistics
3 and feel like we had a pretty good handle on what
4 the influence might be of range among all the
5 other vehicle attributes.

6 There's not a lot of certainty around 7 this, because we don't have enough data to be as certain as we are about the other attributes, but 8 9 when we run -- run this blue curve, a lot of 10 range, the vehicle doesn't look a lot more 11 valuable to people, so they won't necessarily pay 12 a lot more for another hundred-mile range, say, from three hundred to four hundred. 13

But, once you start going below into the lower ranges, it appears that there's about a ten thousand dollar penalty against that vehicle to get down to the sixty-two mile all-electric range.

So, when we run it with that curve, we get a pretty good match to actual LEAF sales after we've tried to account for all of the other possible influences on consumer choice. So, this is -- is definitely not what we feel like is the -- the definitive answer on the value of range to consumers, but at least we have found

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1 some recent empirical data from LEAF sales, that 2 we can say we -- we know roughly what the range 3 might be. As we get more market data on battery 4 electric vehicles, we'll be able to make better 5 estimates of the value of range.

6 I guess just to clarify here, the way the 7 ADOPT model works is we have different curves for different income levels. So, the solid curve is 8 9 for a higher-income household. The dashed 10 curve -- I'm sorry, it's for the lower -- the 11 dashed curve is for a higher-income household, so you can see higher-income households are willing 12 13 to pay more for a higher acceleration than a 14 lower-income household, for example. That's why 15 we have two different curves for each attribute. Okay. So, range is challenging. 16 Then, 17 to make things more complicated, we can start 18 talking about limited range and limited 19 refueling/recharging availability and the 20 combination of those. And this -- this is partly 21 where I end my recommendations is how to tackle 22 those -- those modeling issues. 23 This is a study we did a few years back. 24 We have a paper at the bottom that walks through

25 the main conclusions. It was an in-house

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1 consumer choice survey where a panel of people, 2 maintained by a -- a marketing company - they 3 have computers in their homes and they agree to 4 take a survey, you know, a -- a message comes up 5 in their house, they go to the computer that the 6 company has provided to them, and they agree to 7 take a survey.

8 In this Discreet Choice model, there's 9 two different options. There's a -- on the left 10 side of this panel, it goes through all the 11 attributes of the last vehicle they purchased. 12 We only allowed people to take the survey if 13 they'd purchased a vehicle in the last two or 14 three years.

And then, on the right, we have a comparable vehicle with a lot of the similar attributes, but we showed them maps of where they would be able to refuel that vehicle compared to a conventional vehicle.

We didn't name the fuel type; we were trying to zero in on the value of -- or penalty of limited range for these three different scales of -- of refueling availability.

24 So, the way the survey works is we ask 25 that -- that question ten times in sequence.

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Each time, the algorithm changes the levels for
 these different attributes to learn from their
 previous response.

4 So, the algorithm tries to -- to zone in 5 on how much they value each vehicle attribute. 6 We had about five hundred surveys in major cities 7 across the country, and we actually deployed this survey three times, each time improving on the 8 9 design of the survey to get better results. So, 10 the last time we did it, we felt like we had the 11 best results.

12 So, there were three different scales at 13 which we showed the availability of stations. 14 So, I -- I've -- have a typo here, but this --15 the top title should be Seattle for local 16 coverage. So, this is -- instead of Seattle, if 17 people are from Los Angeles, they'll know this is 18 not Los Angeles.

19 So, here's conventional vehicles on the 20 left. You -- you purchased a car within the last 21 three years. These are all the stations where 22 you can refuel that car. We showed them 23 something equivalent on the right, and this is 24 the mid-range, a fair -- a fair number of 25 stations around, but not quite as ubiquitous as

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1 gasoline. That is one of the attributes of this
2 vehicle.

And then, they choose which one they're going to purchase, and they compare this with all the other attributes here, including vehicle price, and then they click one or the other which one are they going to buy?

8 So, this is one of the reasons why we had 9 to do the survey a couple of times is to make 10 sure these maps were actually capturing a 11 statistical response that was meaningful and was 12 consistent.

13 That -- we had to improve upon these maps 14 and make sure people could interpret them 15 correctly. So, we did that for this local, 16 metropolitan scale of availability, and then we 17 went out a hundred and fifty miles - again, this 18 is Seattle, not Los Angeles.

A hundred and fifty miles around their urban area, so this would be for fairly longdistance trips. And we showed them -- you know, gasoline is everywhere for your gasoline vehicle. For your alternative-fuel vehicle, these are where the stations are. If that's not sufficient, you know, the algorithm could

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1 identify how much of a penalty this would be for 2 limited availability. And then, the third scale 3 was along interstates, so we say, here, you can 4 drive anywhere with a gasoline vehicle. With 5 your alternative-fuel vehicle, you can only go 6 this far.

7 The way the algorithm works between those 8 ten choices is we had three different versions of 9 this map. The first versions said the 10 interstates were only right around Seattle. This 11 is the mid-range one. And then, the third one 12 had coverage all across the country, so you could 13 drive everywhere.

14 So, because we had those different 15 levels, we could try and discern how much people 16 value each of those in a statistical way. And, 17 again, this is partly why we had to tune the 18 survey several times is to make sure we're 19 getting meaningful responses to those metrics. 20 COMMISSIONER SCOTT: Marc, when you tuned 21 those surveys, is -- is one of the things that --22 when I was looking at the -- I think it was the 23 third example -- no, maybe the second one, where it's -- it's -- I think it was one slide back 24 25 on -- here, it -- and the -- how do you kind of

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1 tease out sort of the range anxiety from the --2 oh, if I -- or -- from -- I don't know where 3 these stations are, right, so -- so, with a --4 with a gasoline station, you don't really have to 5 worry about it, because you just kind of know, 6 every time you get off a highway or anywhere, 7 it's just there.

8 MR. MELAINA: Right.

9 COMMISSIONER SCOTT: Whereas this, it 10 might be within your range, but you don't know --11 if you don't know on the map kind of where it is 12 or where you're going, how did you kind of tease 13 that out? Was that within the iterations? 14 MR. MELAINA: It -- it was. So, an 15 example here is -- this, again, is the mid-range, a fairly -- fairly large number of stations 16 around. In one of the first iterations, we had 17 18 the lower-range and the mid-range were too 19 similar, and so people -- their responses to 20 those two -- they weren't statistically relevant, so people were not interpret them -- interpreting 21 22 them as being distinct levels. So, we kind of 23 knew that people didn't understand the difference 24 between that level of coverage.

25 So, then, we increased the number of red

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1 dots on this one and lowered the number on the 2 previous one. So, the previous level below this, 3 you would have, I want to say, maybe one-eighth 4 as many stations. And so, they could really see it was different. 5 6 Another thing we did to try and improve 7 it, especially on this local one --8 COMMISSIONER SCOTT: Mm-hmm. 9 MR. MELAINA: -- is we said -- one of the 10 questions -- before they got to this series here, 11 there are some preparatory questions to kind of 12 gauge their understanding and things and get more information about them. As we asked them, we 13 14 showed them the -- this map and said, can you find where you live on this map? 15 16 COMMISSIONER SCOTT: Got it. 17 MR. MELAINA: Can you see the red dots 18 closest to your homes? 19 COMMISSIONER SCOTT: Mm-hmm. 20 MR. MELAINA: So, they -- so, they -- if 21 they said no, then we thought, well, we're not 22 going to, you know, put a lot of weight on their 23 response because this map is not working for 24 them. 25 COMMISSIONER SCOTT: Right.

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1 MR. MELAINA: So, those were a couple 2 ways we tried to make sure they were working. 3 COMMISSIONER SCOTT: Got it. Thank you. MR. MELAINA: So, here -- here are the 4 5 results we got from those -- the last survey in 6 four major urban areas. For that local level of 7 coverage, we had - again, this is an MSRP-8 equivalent penalty against the purchase price of 9 the vehicle - if the station coverage is about 10 one to ten percent of existing gasoline stations, 11 for the one percent, there'd be a four thousand 12 dollar penalty against the purchase price of the 13 vehicle. 14 Everything else considered equal is the 15 way the -- the model works. And the -- for the ten percent, there's about a seven hundred and 16

17 fifty dollar penalty against the purchase price 18 of the vehicle.

At -- that's one geographic scale. For the regional map, which we're just looking at, if we had about five to a hundred stations within that hundred-mile radius, the penalty range is three thousand, fifteen hundred against the purchase price of the vehicle. And we considered these -- we debated this, but we considered these

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1 to be cumulative, so they would add on top of 2 each other.

3 And then, for the interstate one, which I 4 personally found really surprising, nine thousand 5 to two thousand penalty against the purchase 6 price of the vehicle if you were not able to 7 drive along these interstates on very longdistance trips. Surprising, because we know 8 9 people don't make trips like that very often, 10 but, when they look at a car to buy it, if you 11 can't do that, there's a really high penalty with 12 that vehicle.

13 So, to contrast this, and I think people 14 have seen, at these meetings, similar studies, 15 there's another way to think about this. This is 16 stated preference results. This is people 17 reading a survey and saying, well, this is what I 18 would do, theoretically.

19 If you try and estimate, say, the travel 20 time to go to another station - say it takes you 21 another five minutes to go drive -- drive of your 22 way, it costs you twenty, thirty dollars an hour 23 to drive that distance, you come up with much 24 lower penalties for the local driving time. I 25 don't think you can do that with the regional

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interstate, but I think UC Davis, UC Irvine have
 come up with these types of numbers to say this
 is what we think the penalty is for these
 different ranges.

5 So, to contrast that graphically, this is 6 the penalty on the Y-axis and this is the metric 7 of the number of existing stations on the 8 horizontal axis. These curves here were our 9 point results for the different cities, so here, 10 you see that two to three thousand dollar penalty 11 range for very few stations.

12 The Rational Actor model is much less 13 than that. So, I think, here, I say it's about 14 three time -- three to four times less than these 15 stated preference ones. So, this is simulating 16 how much it would actually cost people, in terms 17 of a nuisance, to drive to another station.

18 Where these are estimating people's 19 perceived value of station availability, a big 20 difference between here -- in our paper, we -- we 21 propose that this range is sort of the 22 uncertainty around how you might account for this 23 cost penalty in a -- a Market Simulation model. 24 And, at least, you have some numbers you can --25 you can put in for the rest of your model.

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1 Okay. Just a couple more slides, here. 2 What -- what can we do with these ideas to help 3 the Energy Commission and understand the market 4 as it develops over time? As new data become 5 available, we can improve upon these types of 6 models by giving better statistical correlations, 7 like the one I showed with the LEAF sales and 8 limited range. The example here I have is to try 9 and understand new -- using new vehicle 10 registration data, how the existing network of -of charging stations, here this is fast chargers, 11 12 how that might be influencing market adoption 13 over time.

14 So, we tried to do this last year. We could not find statistical correlations that were 15 strong enough. We're going to try and do this 16 17 again this year with our new set of vehicle sales 18 data and new charging stations that have been deployed, to see if, spatially, we can -- we can 19 20 tease out what that effect might be, isolating it 21 from all these other factors for both vehicle 22 attributes and consumer attributes.

23 So, just -- if people are familiar with 24 the statewide assessment that we did with Leslie 25 Baroody, this is the heat map of early adopters,

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1 and then DC Fast Chargers overlaid on top of 2 that.

3 So, this is my last slide on future work 4 for consumer preferences. The -- the first one 5 here is what I just reviewed is market trends 6 associated with the responsiveness of consumers 7 to EVSE infrastructure. I think that will 8 improve over time. It's just a matter of how --9 how better the statistics get over time as we get 10 new data and we can recalibrate our models 11 accordingly. 12 Another alternative is improved survey 13 methods, building upon past work to try and 14 understand -- understand the role of station 15 availability as one of the factors within Consumers' Choice modeling. 16 17 On policy support mechanisms, I think 18 it's been shown that it is possible to include 19 explicit refueling station metrics in simulations 20 of markets to try and improve projections. So, I 21 think the National Academy's did that, we've done some of that, other people have done that, as 22 23 well. 24 So, I think that's an analytically 25 tractable problem to do that. And I think this

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gets back to an earlier comment about the
 geographic scale of how -- how much geographic
 disaggregation do the different models have.

4 And then, the hardest one is the last 5 bullet - interactions or trade-offs between, say, 6 limited range and station availability. There 7 have been some studies out like that to try and tackle that, but I don't think I have enough 8 9 empirical data to really understand it. But, at 10 some point, especially for organizations like the 11 Energy Commission, understanding the support 12 mechanisms needed for the market, we have to try 13 and tease that out.

14 All right. Thank you very much. Are15 there any questions?

16 COMMISSIONER SCOTT: I asked all mine as 17 you went along. Thank you for that.

18 (Laughter.)

19 COMMISSIONER MCALLISTER: Yeah, I guess I 20 want to just see -- maybe get your ideas at a 21 high level on sort of analogies. I really 22 appreciate your being here and have worked with 23 NREL in -- in a number of capacities over a long 24 time, internationally and in this country, and I 25 really have a lot of respect for the work you

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guys do. And, certainly, I'm very glad you're
 here as a resource for us.

3 So, in -- in California, we had a -- a 4 ten-year program or so for solar, and I think, 5 had I of -- it's -- it has been a big success. 6 You know, different folks have different --7 different sort of feelings of the relative 8 influence of different policies on that success. But, basically, we've seen a market 9 10 transformation for solar and a lot of that has to 11 do with costs coming down heavily. And, you 12 know, whether we'll see that in this realm, TBD. 13 But, I guess, you know -- and we saw 14 the -- the Annual Energy Outlook, you know, very low, long-term projections of -- of adoption 15 and -- and, you know, penetration of these 16 17 technologies. 18 We're all certainly hopeful that it'll 19 look more like the National Academy and -- and 20 less like the -- the Energy Outlook. And we're 21 actually counting on it, here, because we have 22 policy goals that we really need that to happen 23 in order to meet. 24 So, I guess -- yeah, the -- the -- at 25 some point, there -- there's sort of a tipping

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1 point, where you get the right policies in place, 2 the right technology in place, you know, you're 3 pushing them along with subsidies and other 4 policy supports, but people start to get it.

5 And then, they adopt, and then, over 6 time, then your problem is a good problem to 7 have - it's when you wean the marketplace from 8 the subsidies, right? Because it no longer needs 9 them.

10 Anyway, I guess, maybe at a high level, 11 you know, you've -- you've touched on many of the 12 factors here, like where the stations are, you 13 know, those are both combinations of subsidies 14 and markets, but sort of -- do you have a -- sort 15 of a qualitative sense of what's -- of what consumer choice -- you know, what niche, say, EVs 16 or -- or these alternative -- what -- what's 17 18 missing right now? 19 Is it just, basically, they're too 20 expensive and there aren't enough? Or, like,

21 what's it going to take for this to be something

22 people bring into their homes?

23 MR. MELAINA: Okay. So, I -- I thought I
24 could answer --

25 COMMISSIONER MCALLISTER: It's a high-

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level question, I'm sorry. But --1 2 MR. MELAINA: It's okay. 3 COMMISSIONER MCALLISTER: I'm trying to 4 do some visioning here. It's like, what -- you 5 know, what -- what are -- what are the -- what's 6 the set of conditions we're trying to create? 7 What's that going to look like? 8 MR. MELAINA: Okay. So, that's a good 9 question and I thought I was ready to answer 10 until your last part of the question. 11 (Laughter.) 12 MR. MELAINA: So, let me -- let me go 13 back a little bit and -- just show these -- these 14 curves again in reference to the solar program. 15 I think this is -- this analytic problem 16 that the Academy -- committee did with learning 17 costs, to get these vehicles down the learning 18 curve, is a direct analogy to the solar program. 19 And I think it was actually discussed, you 20 know -- if it's not in the reports, there's sort 21 of an explicit recognition that that's what they 22 were trying to show is you put a policy in place, 23 support these, bring things down the learning 24 curve, and that they did estimate -- I don't have it here, but in the report they estimate how much 25

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that would actually cost for these different 1 2 cases to get yourself to the market success that 3 solar has seen. 4 If I can try and rephrase the question a little bit, I think --5 6 COMMISSIONER MCALLISTER: Please. 7 (Laughter.) 8 MR. MELAINA: The -- the niche market, in 9 this case, is the California market, is the place 10 where the success can happen. But now, instead 11 of doing this learning for the whole country, 12 there has to be a spillover effect between the 13 success in California with the rest of the market 14 to get things to accelerate. If that spillover 15 is not very effective, California is going to 16 work for a long time and not move these curves 17 very far. 18 So, if, on the other hand that California 19 is able to move these curves, then there is a 20 huge windfall benefit as the rest of the country 21 catches up and California can take indirect 22 credit for that, because they --23 COMMISSIONER MCALLISTER: Right. 24 MR. MELAINA: -- they moved the 25 technology, but I think the -- the harder part of

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1 that is what you asked, is what -- how do you -2 how do you sort of tune the policies in
3 California to find the most effective ways to do
4 that? I -- I'm not going to try and venture an
5 answer to that.

6 COMMISSIONER MCALLISTER: Well, I --7 although I -- you -- what -- what you just said 8 is actually extremely helpful, because, in solar, 9 there were a lot of exogenous influences that 10 may -- you know, I mean, if we claim credit for 11 lowering, you know, the -- the cost per watt for 12 solar, it demonstrates quite a bit of hubris on 13 our part, because we had Germany and we had other 14 countries really pushing the global marketplace, 15 and we don't really have that, at least to the 16 same extent, in this realm.

17 So, I -- I -- the having -- having to 18 actually have California uniquely double the 19 marketplace every so often to get that learning, 20 it -- it is -- it is a little bit daunting to 21 think about. So, I think maybe we should be 22 building coalitions and new -- in other 23 marketplaces to sort of grow it overall. 24 MR. MELAINA: It's -- let me --25 COMMISSIONER MCALLISTER: I --

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MR. MELAINA: Let me just add that there was a -- a study around the same time by David Green, University of Tennessee, for ICCT, looking specifically at California markets.

5 And I think he did some of the spillover 6 California success, and I think -- if it wasn't 7 that report, it was another one where he tried to 8 take into account international factors, as well, 9 in terms of learning, since the auto industry is 10 a global industry, to bring down these learning 11 curves. So, there have been attempts to try and combine all of those together into an analytic 12 13 framework.

14 COMMISSIONER SCOTT: It -- he actually 15 came and presented that to us last year when we 16 were on the transportation focus.

17 The other -- the other thing, just to 18 your point, though, is California is working with 19 other states, right? We've got that eight-state 20 MOU where we're looking to get 3.3 million zero-21 emission vehicles together on the road by 2025, I 22 think. And we're working with other countries, 23 as well, on the -- on the same thing, so, in --24 in -- in order to kind of help accelerate that 25 spillover effect.

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MR. MELAINA: Yeah.

1

2 COMMISSIONER MCALLISTER: Great. The --3 this is a great upside to having joint workshops. 4 (Laughter.)

5 COMMISSIONER MCALLISTER: I learn a lot,
6 even more when you're next to me. Great.
7 Thanks. Thanks very much. I don't know if
8 anybody else has questions.

9 MS. BAHREINIAN: Good afternoon. My name 10 is Aniss Bahreinian and I'm going to talk about 11 the California Vehicle Survey. The survey is 12 specifically focused on light-duty vehicles and 13 we talked about some of the elements of it in the 14 morning.

15 The purpose of this presentation is 16 multiple. One, we want to provide information on 17 an important source of primary data. Second, we 18 want to talk about the elements of survey data 19 that is used in formulating the Light-Duty 20 Vehicle Choice model.

21 And then, we want to talk about why it is 22 important to repeat these surveys and provide 23 information about upcoming survey, which has 24 already been posted and, obviously, we like to 25 seek stakeholders' input on the new survey that

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1 we are going to conduct.

2 One of the things that I can say, since 3 there is no specific bullet on the collaboration, and they wanted me to talk about that, is that 4 5 the 2011-2013 survey that we did conduct was 6 actually extensively -- it was -- included 7 extensive collaboration with Caltrans, and we drew our sample from the sample of travel survey 8 9 participants for Caltrans.

10 The 2011 start of the survey was actually 11 the culmination of the collaboration between CC 12 and Caltrans, starting in 2008. So, it takes a 13 while to get things done.

14 We started talking with Caltrans in 2008, 15 and it led to the survey coordination and collaboration in 2011. And ARB joined our 16 17 forces, and, in 2012 and 2013, ARB had a 18 significant role in the survey design. 19 And we worked together on the vehicle 20 attributes that we used for survey, which is very 21 different from the vehicle attributes that Tom is 22 presenting to us. These are projections; those 23 were vehicle attributes that we designed for the

24 survey.

25 And there were a number of important

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changes that were made as a result of this
 collaboration that in -- we incorporated and was
 reflected, actually, in the survey instruments.

So, what is so important about the lightduty vehicles? As Gene Strecker's presentation showed, about eighty-five percent of the vehicles are in the household, and a very significant percentage of total vehicles in California are actually light-duty vehicles.

10 These vehicles are the focus of CAFE, 11 ZEV, and other regulations and standards, and, 12 obviously, they are very important to California. 13 But, also, this market -- and I think that, in a 14 large part, also, due to the progressive policies 15 that the state of California has adopted, it has encouraged innovation in this field more than 16 17 anything else.

As a result, you see the most dynamic 18 19 markets and technology in light-duty vehicles. 20 It's astonishing. Even yesterday, I was reading 21 something about the blue cars in Paris, where 22 they are -- where they are introducing this car-23 sharing program with about seventy thousand 24 members and the idea was to solicit these people 25 so that they could pay something like twenty

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cents a mile for using these EVs. And the idea
 was to introduce them to the EVs.

3 The blue cars that they are adopting in France, they call it the -- well, the article was 4 5 calling it anti-Tesla, because it wasn't anything 6 fancy, it wasn't luxury. Tesla is very good, of 7 course, as you all know, but the blue cars were very simple cars and they just wanted to 8 9 introduce the idea of EVs and reach a very broad 10 market. So, there you go. That's another idea, 11 if anybody wants to advance this field. 12 It is also important that shifting 13 economic conditions and prices lead to changes in 14 vehicle choice. Consumer knowledge about this 15 new technology -- and UC Davis has done a lot of work on consumer awareness of these new 16 17 technologies. 18 All of these are going to change consumer 19 preferences over time, as people are get --20 getting more and more exposed to these vehicles, 21 their preferences are going to shift and change 22 over time. 23 So, the vehicle survey is really our tool 24 to assess these changes. So, we periodically 25 conduct these surveys in order to make an

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assessment of the shifts in the market and shifts
 in the consumer preferences.

Light-Duty Vehicle Demand models, we should notice that our -- I mean, we talk about all these different surveys, and there are many different surveys. Our survey -- each survey has its own purpose, and our survey is specifically designed to match our models.

9 It is designed around the model, the end 10 result of the survey is a model, and, therefore, 11 from the very beginning, we design a survey in 12 order to duplicate the current model and then 13 create options for future models that are 14 incorporating more and more options.

15 So, in the vehicle choice -- the vehicle 16 type choice equation assesses the consumer 17 preferences for different vehicles and fuel 18 types. These vehicles are defined in terms of

19 their attributes.

20 Marc was talking about price and range. 21 Price and range are only two of the attributes of 22 the vehicles. There are other attributes that we 23 do incorporate in our survey that may not be 24 incorporated in other surveys.

25 Data from stated preferences surveys of

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1 household and commercial fleet owners are used to 2 estimate vehicle type choice equation in each 3 market. So, we have one model for commercial and one model for residential with different results. 4 5 Energy Commission models uniquely differentiate 6 between these two models; therefore, we conduct 7 two different surveys and build two different models. 8

9 And, of course, we continue our 10 collaboration with ARB and Caltrans in the new 11 survey, whether it is in design and testing or 12 other aspects of this.

13 The vehicle technologies that are in the 14 survey -- you should look at this list. We have 15 gasoline, hybrid, flex-fuel vehicles, diesel, 16 diesel hybrid, CNG, et cetera. If you notice the 17 blue line ones are the ones that we added to the 18 2011-2013 surveys.

The black ones were the ones that were used in the 2009 survey. And the red one that you see here is the new technology that we are going to add to the new survey that we are planning to conduct.

24 Self-driving vehicles have become
25 important in the field, and so we are planning to

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also add that to the list of fuel and vehicle
 technologies that we are going to incorporate
 into our stated preferences surveys.

So, I have added this slide. I know I --I'm sorry that it may not be read very well, but there is no other way to talk about it - just to show it. If you notice, here, Marc was talking about range and price. If you notice in the first column, we have about twelve different types of vehicle attributes.

11 So, we define our vehicles in terms of 12 these twelve different attributes. We think it 13 is important for people to know what is the age 14 of the vehicle. We think it is important for 15 them to know the purchase price, of course -16 purchase price consistently and persistently, 17 throughout the years, has been the most important variable in our surveys and models. 18

19 The trunk space is important for 20 consumers. The incentives have their own space, 21 so we don't include incentives in the price. We 22 propose it as a separate entity, because we want 23 to know how the consumers are responding to these 24 incentives, and we have multiple incentives, like 25 HOV lane, park -- free parking, tax credit, and

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1 rebate.

2 Fuel economy, of course, is important to 3 consumers, and what we have done right next to 4 it, we are also putting fuel cost per mile, so 5 that consumers can actually relate to this. 6 In the focus group sessions that we did 7 conduct in 2012, we asked our focus group participants -- we said, okay, how could you 8 9 understand a question on fuel station 10 availability? Would the distance work for you? 11 And almost the unanimous response from 12 the consumers was that we want to know how long 13 it is going to take us to get to the fuel 14 station. In other words, it's the question of 15 refueling or fuel -- time to get to the refueling 16 station. 17 This is what Marc was calling in their 18 survey as the rational consumers. So, our 19 consumers are actually rational. They want to 20 know how long it would take to get to the fuel 21 station. Is it five minutes, ten minutes, 22 fifteen minutes, or what? 23 And so, what we did, we put the element of time in our access to the fuel station. We 24 25 also have range, of course, and maintenance cost

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1 is another factor, as you know - for some of the 2 vehicles, maintenance cost is much lower than 3 what it is for internal combustion engines. 4 Acceleration, which is a measure of the power, is 5 an important one.

6 And so, we give them all of these 7 different vehicle attributes, not for one 8 vehicle, but for four vehicles on each stated 9 preferences choice instrument, and then we ask 10 them all, choose one. Which one are you going to 11 choose?

12 And, prior to designing this, we asked 13 them, what is -- what is the kind of vehicle that 14 you're planning to buy next? And they tell us. 15 We use that information to design the type of 16 vehicles that go here, and one of our findings, 17 actually, in 2013 was that, if -- if they told 18 you that they want a van, for instance, after we 19 examine the pretest data, it was very unlikely 20 for them to change it in any other direction. 21 So, then, we revised our survey to make 22 sure that we are offering the vehicles that are 23 in the close vicinity of the vehicle that they 24 have said, in terms of class -- the vehicle

25 class, size, et cetera, it is close to the

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1 vehicle that they have said they would purchase. 2 And then, we also -- another change that 3 we made was that, in 2009, we were offering the 4 range values only for CNG and EV vehicles. In 5 2012-2013, we took the approach that we are not 6 going to have any blank cells. 7 In other words, we give the information 8 for every single vehicle that you see on this 9 sheet. And then, we repeated this about eight 10 times and then used the results to estimate the 11 model. 12 Another feature that --13 COMMISSIONER SCOTT: Can I ask you just a 14 quick --15 MS. BAHREINIAN: Yes. 16 COMMISSIONER SCOTT: -- question --17 MS. BAHREINIAN: Sure. 18 COMMISSIONER SCOTT: -- back on that 19 slide --20 MS. BAHREINIAN: Sure. 21 COMMISSIONER SCOTT: -- a -- a couple 22 questions. So, for the -- for the fuel cost, are 23 you using kind of like the fuel costs that day? 24 Are you taking kind of an average fuel cost from 25 the year before? Or -- or -- where -- where are

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1 you getting the -- you know, the -- the fuel cost 2 per mile? What -- how are you calculating that? 3 MS. BAHREINIAN: We have -- we have a set 4 of prices and we offer them different prices, 5 because --6 COMMISSIONER SCOTT: Uh-huh. 7 MS. BAHREINIAN: -- our objective is to 8 actually measure their sensitivity to the price, 9 not -- we -- we try to make it close to what it is around the survey time, but our main intention 10 11 is to see, if we vary this price by this much or 12 that much, how would they respond? So, it is 13 their response to that variation, not the 14 level --COMMISSIONER SCOTT: Not the actual cost. 15 16 MS. BAHREINIAN: -- of the price. 17 COMMISSIONER SCOTT: I see. Okay. 18 MS. BAHREINIAN: And then, we use the MPG in order to -- MPG of those same vehicles - we 19 20 use those in order to measure the fuel cost for 21 them. So, the two correlate with each other. 22 COMMISSIONER SCOTT: Okay. 23 MS. BAHREINIAN: I should also add that, 24 when it comes to the household, we survey 25 households of different types. And, if you can

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1 see -- oh, before I move that, since I have this 2 slide here, notice what we have here. 3 If you look at the incentive, the 4 incentive is actually our policy variable. So, 5 if we want to change the incentive, we can. We 6 can specifically change the incentive and see 7 what is going to be the impact on consumers' 8 decision? Another policy variable is the time to a 9 10 refueling location. That's also a policy 11 variable. So, we measure the consumers' response 12 to this so that, if we want to use this in policy 13 analysis, then we can do that. 14 COMMISSIONER MCALLISTER: So, Aniss, 15 did --16 MS. BAHREINIAN: Yes? 17 COMMISSIONER MCALLISTER: Did -- let's 18 So, there is data where we have had see. 19 incentive programs out there and we have been 20 giving incentives to alternative fuel vehicles, 21 and -- and we have some customer surveys that 22 have been done on those participants. Are you 23 using that information to figure out what that --24 essentially, that, like, elasticity is? Like, 25 how much, you know, bang do you get for your --

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1 your incentive buck?

2 MS. BAHREINIAN: We have not used that 3 in -- in the model, because, if you look at this 4 particular instrument, what it does, it allows the consumer to trade off between all these 5 6 different factors. 7 COMMISSIONER MCALLISTER: Mm-hmm. 8 MS. BAHREINIAN: If we use something from 9 outside, it doesn't allow us to trade off between 10 them. But, when a consumer sees all of these 11 side by side, right next to each other, they are 12 doing the trade-off. And our model then accounts for those trade-offs. But, if we use outside, 13 14 then I'm not sure, but we haven't looked at it. We can certainly take a look at it. 15 16 COMMISSIONER MCALLISTER: Well, I -- I 17 quess I -- I -- really, it -- it seems like it 18 would be the fact -- you know, you could generate 19 a factor or something --20 MS. BAHREINIAN: Yes. 21 COMMISSIONER MCALLISTER: -- based on that real world --22 23 MS. BAHREINIAN: Yes. 24 COMMISSIONER MCALLISTER: -- and then 25 incorporate --

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1 MS. BAHREINIAN: Yes. 2 COMMISSIONER MCALLISTER: -- that in so 3 that every --4 MS. BAHREINIAN: Absolutely. 5 COMMISSIONER MCALLISTER: -- for every 6 thousand dollars of subsidy, you get some impact 7 that's based in -- in some reality outside --8 MS. BAHREINIAN: Absolutely --9 COMMISSIONER MCALLISTER: -- not --10 MS. BAHREINIAN: -- we can --11 COMMISSIONER MCALLISTER: -- not the --12 MS. BAHREINIAN: -- make adjustments --13 COMMISSIONER MCALLISTER: Yeah. 14 MS. BAHREINIAN: -- to that. Yes. 15 COMMISSIONER MCALLISTER: So -- so, yeah. 16 That -- I think that would be very helpful. 17 COMMISSIONER SCOTT: So, one other 18 question. 19 MS. BAHREINIAN: Yes. 20 COMMISSIONER SCOTT: Within -- within a 21 survey -- so, you're saying -- I -- I'm just 22 trying to figure out, because there's so many 23 variables that are different, how the model sort 24 of sorts out. Why the -- which variable it was 25 that influenced the person to make the choice

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1 that they made?

2 MS. BAHREINIAN: It is -- it is -- it is 3 the feature of the econometric models. When you 4 run those, when they are making -- when they are 5 estimating one-parameter values, the way they 6 work, they keep everything else constant, and 7 that's how they are teasing things out from each 8 other, which is why we are doing this in a 9 systematic way, actually.

10 And then, the other specific of our --11 our -- of our Vehicle Choice models is that we 12 have a large number of households of different 13 types. So, if you notice -- if you look at this 14 graph, you could see households that are at 15 different income levels.

We have households that are -- have different sizes. So, every household type has a different size, a different number of workers in the household, a different level of income, and a different number of vehicles.

21 When you add all of these -- these -- we 22 take all of the households that we have and we 23 sift them through different funnels and we create 24 these different household types, and they add up 25 to almost 362 different types of household.

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1 Because those who have workers could make 2 different choices. Those with different income could make different choices. A low-income 3 4 household is going to make a different choice 5 compared to a high-income household, and a 6 household of ten people could make a different 7 choice compared to one that is -- that has only 8 two people in it.

9 So, if-- we look at this thing in a 10 systematic way and we try to estimate those 11 models so that we could reflect how much price 12 matters to a household that has only ten thousand 13 dollars of income, how much price matters to a 14 household that has two hundred thousand dollars 15 of income.

16 So, we take all of these things into 17 account and we all know that, really, there are a 18 lot of other factors that are -- should also be 19 incorporated, such as age. Younger generations 20 are more techy, they are more gadget-oriented 21 (laughter), and they would like to try, actually, 22 the new vehicles. Older generations are not as 23 readily accepting those newer vehicles 24 technologies.

25 However, our -- while our survey's

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1 capable of identifying the age, our model isn't.
2 We don't account for age in our model. We also
3 do not account for gender in our model, and we
4 know there is a big difference, also, between men
5 and women in the type of vehicles that they are
6 choosing.

7 So, none of these are really accounted 8 for, and the reason for it is that, if you want 9 to do this, notice we have 362 households that 10 have to choose between hundreds of thousands of 11 vehicle types.

12 When you multiply everything by each 13 other, it is going to simply blow up the 14 computational capacity of the model. It just 15 requires a whole lot more from the model. As it 16 is -- well, it used to be in 2011, our model was 17 taking multiple hours to run - just one run, it 18 would take multiple hours.

Now, we are doing it in less than an hour for a statewide run. If we increase the regional element, it is going to increase the run time even more, and I can give you just one example from Caltrans, because they are using the CSTD images - California Statewide Travel Demand model.

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1 That model is very, very, very detailed. 2 That model, it takes one week to have just one 3 model run. And you can imagine, if you want to 4 take that much time, you won't be able to do a 5 lot of things here.

6 We also do the same kind of thing with 7 our businesses. We have businesses of different 8 fleet sizes and they come from different 9 industries. A business who is operating in 10 agriculture industry has a different type of 11 vehicle need compared to one that is working in 12 Hollywood.

13 Their vehicle needs are different, and so 14 we also segment the commercial sector, and then 15 we get vehicle type choice equations for that sector, as well. I should also add that, in 16 17 addition to the vehicle and fuel type choice, we 18 also estimate how many vehicles these households 19 are going to own based on the growth in income 20 and population and all that. So, there -- there 21 is more than one equation.

We also determine whether they are going to buy a new or used vehicle. Obviously, if they are buying a new vehicle, they are more likely to buy PEV or anything else. If they buy a used

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1 vehicle, they are less likely to do that. So, we
2 make all of those different distinctions for our
3 households before we come up with -- with the
4 estimate of the total vehicle population in the
5 model.

6 Any questions, comments?7 (No response.)

8 MS. BAHREINIAN: So, again, I'm going to 9 repeat the same kind of question that I repeated 10 then. We do have vehicle preferences. Our 11 models now have been adjusted to allow us to 12 change the vehicle preferences for fuel type and 13 class over time.

14 If anybody has any suggestions on those, 15 we would be happy to take those. We also should 16 notice that we don't have any Fuel Choice model. 17 Whereas Marc's entire study was focused on fuel 18 choice, we don't have a Fuel Choice model. And 19 so, for some vehicles, such as PHEVs or FFVs, 20 where they use multiple fuels, it is important 21 for us to know what percentage of the miles in PHEVs are actually E-miles and what percentage 22 23 are gasoline miles.

If there is any more systematic study, we'd love to do that; otherwise, we are going to

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1 have to apply a given percentage that we may get 2 from different national laboratories on that. 3 Likewise, when it comes to FFVs, we can certainly forecast the number of vehicles -- FF -- fuel --4 5 flex-fuel vehicles, but we can't really say what 6 percentage of the -- of the time they are going 7 to use E85 and what percentage of the time they 8 are going to use gasoline.

9 So, there are all these different 10 dilemmas. If anybody has input on those, we 11 would welcome that. If anybody has input into 12 the new survey that we are planning to conduct, 13 please let us know.

14 COMMISSIONER SCOTT: One thought on that is -- I know the Air Resources Board is looking 15 16 at the number of -- of E-miles traveled. So, we 17 should be sure to trade notes with them, and they 18 probably have the -- the similar type of 19 information for the flex-fueled vehicles, so we 20 should -- we -- we could trade notes with our --21 our friends at ARB. 22 MS. BAHREINIAN: Any other questions? 23 COMMISSIONER SCOTT: A question I have

24 about the -- the survey, one more, is for --

25 for -- there's a lot of folks who actually

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1 haven't heard of some of the -- so, for -- for 2 those of us who do this all day, every day, like 3 the -- the battery electric vehicles, like the 4 LEAF or things, and -- and, for the -- for the hydrogen fuel cell electric vehicles, like Mirai 5 6 or that -- Hyundai has theirs on the road, 7 there's a lot of folks who actually don't know that those vehicles even exist. 8

9 And so, how are you going to kind of 10 capture them and let them know that those are --11 are -- are real, they're on the road right now, 12 today - they're not kind of this pie in the sky, 13 hypothetical vehicle, so that they can kind of 14 look at all of the vehicles as -- as real choices 15 for them?

16 MS. BAHREINIAN: Sure. One of the things 17 that we do in that survey -- we don't have time 18 and we don't have the space to go over 19 everything, but that instrument -- the way we did 20 it last time, we had it online, people could look 21 at it, but you could also hover over it and it 22 would explain what each one of these vehicles 23 are. 24 So, those who were taking the survey

25 online, they could just hover over any little,

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1 different thing and they would get a definition
2 and they would get a description of those. Those
3 who were taking the survey on paper, we had extra
4 sheets of information for them, telling them what
5 these are.

6 COMMISSIONER SCOTT: Mm-hmm.

7 MS. BAHREINIAN: In addition to that, for 8 the new survey that we are planning to conduct, 9 we are also going to have an add-on survey of 10 five -- targeting five hundred PEV owners in addition to all the other people. So, we are 11 12 addressing some of these gradually as we go. 13 COMMISSIONER SCOTT: Okay. Great. 14 Thanks. 15 COMMISSIONER MCALLISTER: You must be 16 working with -- with ARB, or -- or at least with 17 the ARFETP on that sample, right, to get that --18 to get that sample?

MS. BAHREINIAN: We have actually both 20 Caltrans and ARB --

21 COMMISSIONER MCALLISTER: Right.
22 MS. BAHREINIAN: -- are part -23 COMMISSIONER MCALLISTER: Great. Okay.
24 MS. BAHREINIAN: -- of our committee who
25 are working on this.

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1 COMMISSIONER MCALLISTER: Okay. Great. 2 Thank you. 3 MS. BAHREINIAN: Any other questions? 4 (No response.) 5 MS. BAHREINIAN: Thank you very much. 6 Bob McBride is now going to talk about VMT and 7 heavy-duty vehicles. 8 MR. McBRIDE: Good afternoon, 9 Commissioners, public, staff. I'm going to 10 change gears here. Instead of enumerating, I'm 11 going to talk about enumerating all the inputs and assumptions, I'm going to focus on a few key 12 13 ones that I want feedback on and I want you to 14 think about. 15 We're looking at underlying components 16 that we depend on to make our projections 17 reasonable, specifically in three pieces of 18 recent work. One, a change in four of our 19 models, all those that involve travel - the 20 Freight, Commercial Vehicle Choice, and Travel, I 21 should say, and our Urban and Intercity models, 22 addressing the miles traveled by vehicles as they

23 age, which I'll discuss toward the end of the

24 presentation.

25 Second, a new classification in medium

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and heavy vehicles, all -- to bridge the gap
 between vehicle populations that we see in our
 DMV data and that are published in the Air
 Resources Board Emissions Factor model, or EMFAC.

5 Three, and some new data on vehicle 6 movement in general.

7 I -- like I said, I welcome oral 8 questions today, comments or references to 9 additional, relevant information during the Q&A, 10 or afterwards in writing. Really looking for 11 input.

And I just skipped a slide, so -- there we are. Modeling improvements, medium- and heavy-duty vehicles, vehicle movement. Work at Caltrans and the Air Resources Board can be used for some of the DynaSim inputs in our forecast base year.

For the first time, we're working to 19 classify medium- and heavy-duty trucks and buses 20 to be compatible with the EMFAC classes. We'll 21 apply insight from our work to identify truck and 22 bus fuel/technology types.

23 We're working with smog check data from 24 the Bureau of Automotive Repair alongside the 25 EMFAC vehicle movement by vintage, resulting from

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1 their similar work over a long period of time.
2 Sorry, I gotta stay close to my notes so
3 I hit all these point. If I go extemporaneous, I
4 will forget.

5 Next -- this section, keep in mind the 6 objective of structuring data to build the 7 vehicle population, but the discussion inevitably 8 includes the interlocking effects of vehicle 9 movement, so we're really talking about vehicles 10 here.

I'm going to describe our two sources for vehicle populations, which I already hinted at. Going to present some raw vehicle counts from our analysis of DMV data, describe how we use shared characteristics - identifiers or data fields - to sort trucks into a cross-classification between our DMV data and the EMFAC data.

18 I'm going to present a preliminary base 19 year 2013 truck stock for the IEPR forecasting 20 this time, in terms of the new classes. A work 21 in progress.

22 So, independently, for decades, staff at 23 ARB and at the Energy Commission have taken the 24 same DMV data and classified vehicles into quite 25 different classes, albeit for different purposes.

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Our own DMV medium and heavy vehicle database identifies a large number of truck body types looks good, right? But, most compromise really small populations, leaving very large amount -numbers of trucks in three or four very large types.

7 ARB's classifications in EMFAC come a bit 8 closer to representing the vocation of trucks and 9 buses, which is key to understanding energy use, 10 but they did not identify the fuel/technology 11 other than what certification rule category it 12 falls under - gasoline or diesel.

We've looked at the characteristics
underlying both sets of truck and bus types. The
objective has been to take some advantage of the
work at ARB and avoid needless differences in our
forecast.

18 We'd rather use some data from EMFAC and, 19 instead, focus attention on how (indiscernible) 20 choice and our five scenarios of fuel price, 21 economic trends, population conditions result in 22 differences between our projections and those 23 from EMFAC. 24 You might be surprised that the

25 California DMV registration database we receive

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1 does not count all the vehicles moving on 2 California roads. The International Registration 3 Plan vehicles captured -- or addressed in EMFAC 4 includes mostly the heaviest trucks from other states and Canada that travel in California at 5 6 times, and they also pay proportional fuel and 7 road taxes, which is how we end up with data about them. 8

9 This table shows -- excuse me. This 10 table shows our base year 2013 vehicle 11 populations for ten thousand pounds and up by 12 gross weight and fuel type from our own DMV 13 database.

14 You'll see, in the far right category, I 15 say, over 32,000 pounds. We usually work in the vehicle classes Class 6, 7, 8, 3, 4, 5, whatever. 16 17 The ceiling for Class 7 is actually 33,000 18 pounds, but I -- I really defy anybody to find 19 that vehicle that's 32,500 pounds. 20 Excepting motor homes, diesel dominates 21 all the classes. Natural gas trucks and buses 22 fall into the heavier classes with about seventy-

eight percent being over 33,000 pounds. Most

gasoline vehicles fall under the -- 26,000 24

23

25 pounds, but still, nearly fourteen thousand of

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1 them are over -- over that.

2 Hybrid, diesels, electric, and propane 3 trucks and buses in 2013 comprised about three-4 tenths of a percent of medium and heavy vehicles. 5 We routinely use of gross weight classes or tons, 6 but not pounds, as I said. 7 I'm going to move on. Buses. 8 COMMISSIONER SCOTT: Can I -- quick -quick question on the electric there. Are you 9 10 including the battery electrics and the fuel cell 11 electrics, or are you just thinking of plug-ins? 12 MR. McBRIDE: It's everything that is 13 identified in the DMV database with an E. 14 COMMISSIONER SCOTT: Okay. Got it. 15 MR. McBRIDE: Yeah, that -- it's -- it's indeterminate, a little bit. 16 17 COMMISSIONER SCOTT: Okay. 18 MR. McBRIDE: In fact, that's a -- that's 19 a good question. I -- I'm assuming most of those 20 are the UPS and FedEx trucks. 21 MS. STRECKER: I can answer that guickly. It doesn't -- does not include fuel cell vehicles 22 23 in that electric category. They would be called 24 out separately. 25 COMMISSIONER SCOTT: Okay. Thank you.

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1 MR. McBRIDE: Yeah, I don't -- I don't see them. They come in the future. So, anyway, 2 3 I'm on the next slide.

4 Okay, the buses. Over half of these are 5 gross weight Class 4-6, fourteen thousand to 6 twenty-six thousand pounds. Another just over a 7 quarter or over are in Class 8, the highest weight class. Diesel buses are still in the 8 9 majority, but a notable -- there's a notable 10 quantity of natural gas buses, twelve percent of 11 the total.

12 Two additional sources we use for data on 13 buses are worth mentioning. National Transit 14 Database identifies buses, lightrail, heavyrail, 15 et cetera; reports fuel use in vehicle miles by fuel technology, including diesel, gasoline, 16 17 electricity, and natural gas.

18 Using this source is tricky because the 19 details agencies report about ridership can be 20 inconsistent from year to year. Still, NTD yields unique data down to that level, the 21 22 transit agency, which we can use as long as we 23 check two or more years of data at the same time. 24 Second, 2013 Annual Fleet Survey by the 25 Motor Coach Association casts light into a corner

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1 with little available data. We've never been 2 able to get much out of Greyhound. Private motor 3 coach operators are surveyed and report vehicle 4 populations, ridership, and vehicle miles at a 5 national level.

6 We use this survey to allocate motor 7 coaches to scheduled service, which is in our 8 Intercity model, to charters and rentals -- large 9 vehicle rentals, our other vehicle model. 10 There -- there's -- which nobody has talked 11 about, this is another simple growth model where 12 we talk about school buses, charter buses, demand 13 response, paratransit.

14 Here, we describe our method and assumptions for transforming the DMV populations 15 into classes that can be comparable to EMFAC 16 17 data. Of the DMV counts of vehicles over ten 18 thousand pounds, about eleven percent are not 19 identified by body type at all. I -- we allocate 20 these by region, weight class, and vintage to the 21 known body types. So, we're -- we're saying the unknowns are distributed in proportion to the 22 23 knowns. 24 EMFAC includes trucks registered with the

25 International Registration Plan to travel in all

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1 states. In short, the -- interstate trucks, some 2 are identified as registered in California, so we 3 subtract these from our DMV populations to avoid 4 double-counting. 5 COMMISSIONER MCALLISTER: Bob, do -- does 6 the -- so, what's the reason for that 7 unidentified body type? Is it just sort of empty data fields from DMV? Or is it --8 9 MR. McBRIDE: Yeah. There's no data 10 there. It's --11 COMMISSIONER MCALLISTER: Well, actually, 12 it's -- it's -- the data there says Class 3, unknown body type. 13 14 MR. McBRIDE: Okay. 15 COMMISSIONER MCALLISTER: And that means 16 that, when somebody filled out a registration 17 form, they -- it was illegible -- who knows? 18 MR. McBRIDE: Okay. Okay. 19 COMMISSIONER MCALLISTER: It's a -- it's 20 of -- it's a --21 MR. McBRIDE: Yeah. 22 COMMISSIONER MCALLISTER: It's a data 23 collection problem, basically. 24 MR. McBRIDE: It's blank. It's a data 25 collection.

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1 COMMISSIONER MCALLISTER: That's the 2 problem.

3 MR. McBRIDE: Well, let's let -- let's
4 hear what Gene has to say.

5 MS. STRECKER: Sorry, I guess I'm the6 resident expert on DMV right now.

7 (Laughter.)

8 MS. STRECKER: So -- so, what happens 9 in -- in the DMV -- like Bob just said, we get 10 the gross vehicle weight reading. And then, 11 there's external analysis that we used to have a 12 contractor do to kind of classify what that 13 vehicle actually is, whether it's an ambulance or 14 a cement truck or whatever it is.

15 And, in 2010, we were told we had to 16 bring that work in house. And so, we do a lot of 17 that -- that analysis ourself. Depending on --18 sometimes you can get some information from the 19 VIN or, you know, if you see that it's Bluebird, 20 you know that means it's probably a school bus, 21 and things like that. So, it's a lot of internal 22 work that's done to figure out what kind of 23 vehicle it actually is. 24

24 COMMISSIONER MCALLISTER: Okay. That -25 that's -- that's helpful. Thank you.

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MR. McBRIDE: Yeah, I -- and -- for perspective, there's about a -- a million vehicles I'm looking at over ten thousand pounds, and ten thousand or so, it's about one percent, so.

6 COMMISSIONER MCALLISTER: That's not bad,
7 actually.

8 MR. McBRIDE: It's not horrible, no. I 9 wish everything else were that good. So, if I go 10 to the wrong place, somebody shout.

EMFAC includes trucks registered with IRP, which we call -- I'm going to call the interstate trucks. So, I'm subtracting the ones that are interstate trucks that are also registered in California from our DMV numbers, so I avoid double-counting. Yeah, I repeated that.

17 I assigned the interstate Class 8 trucks, 18 over thirty-three thousand pounds, first to move 19 all the commodity volumes that have an out-of-20 state leg in the Freight Analysis Framework. Oh, 21 yeah, Freight Analysis Framework, done by the 22 Federal Highway Administration, is a forecast of 23 freight volumes and value, done every four 24 years -- or intended to be done every four years. 25 We're working with the 2013 number now, and it is

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an earlier forecast. And that actually drives
 the growth in part of our Freight model, this
 Freight Analysis Framework forecast.

4 Next, the interstate trucks are 5 assigned -- okay, first I assign these trucks, 6 the IRP interstate trucks, to the interstate 7 routes in the Freight Analysis Framework. Next, 8 I assign as many of them are -- that are left to 9 move these commodities between California 10 regions, and, if any are left, then they -- they 11 go to freight that Freight Analysis Framework has 12 within California regions. The remainder of the 13 freight gets picked up by Class 8 tractor-14 trailers that are registered only in California. 15 Something new, we assume that trucks on

15 interstate routes are pumping fuel outside of 16 interstate routes are pumping fuel outside of 17 California, and this comes from a graduate 18 student work at ARB a few years ago from an 19 intercept survey, where they found, yeah, we --20 they all pumped where it was, you know, thirty 21 cents cheaper, over in Wyoming or Nevada or 22 somewhere.

23 So, to account correctly for the 24 California-registered trucks remaining after all 25 the commodities are moved, we retrain -- retain

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1 these interstate commodity routes in the FAF -2 in the FAF data in the model. So, the other
3 trucks that are not commodities, we just assign
4 a -- a -- an amount of activity to them and, if
5 we have a lot more of them that are actually
6 hauling freight in FAF, then we're counting
7 wrong.

8 Last but not least is allocating the DMV 9 truck and bus populations by their fuel type to 10 the EMFAC classes. As I said before, there --11 EMFAC uses certification rules to assign -- to 12 identify vehicles, light and heavy, to either 13 diesel rules or gasoline rules.

And you'll see that diesel and natural gas over -- well, in -- in case of natural gas, over ten thousand pounds, they fall under the diesel rules. Actually, natural gas vehicles under ten thousand pounds fall under the -- I'm sorry, did I say diesel?

20 Natural gas above ten thousand: diesel. 21 Natural gas below ten thousand: gas rules. But, 22 since I'm not looking at light-duty vehicles, I 23 don't have to worry about that.

24 Bottom line question for joining these
25 two databases: how do you assign our

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interpretation of fuel technology to vehicles in
 the EMFAC classification? Some vehicle
 identification numbers, VINs, have a field
 type -- have fields for fuel type.

5 One of the digits will code the fuel, but 6 not all of them. Others are identifies by the 7 DMV before we get the data from a proprietary database they use. The basic vehicle data from 8 9 the forms, again, sometimes identifies fuel type 10 as written on a form. Others are sorted out 11 using gumshoe work, basically, investigation 12 within our own unit, making phone calls, talking 13 to fleets -- fleet managers.

14 First, we identify the -- so -- taking 15 data sets -- first, we identify the region, the weight class, the vintage, and some of the body 16 17 types in DMV -- in our DMV data, query the 18 populations with their fuel types over to the 19 same identifiers in the EMFAC-related classes. 20 So, we're sort of moving our fuels onto their --21 onto their vehicle classes. 22 By recent reckoning, about ten percent of 23 the EMFAC trucks fall into gross weight

24 Classes 4-7, one of those interesting -- fourteen

25 thousand pounds to thirty-three thousand pounds.

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Some of these were -- fell under the 2010
 truck -- truck and bus rules, so they were broken
 down further to Class 4-6 and Class 7. Others
 were not.

5 So, I have a categorization problem here 6 and I'm working it out with ARB staff. 7 Currently, I'm addressing the presence of the 8 separate groups just by assigning them --9 assigning them to 4-6, so I'm actually counting, 10 probably, some Class 7 trucks as 4-6. But, we're working on this actively, so this should change. 11 12 Freight Energy Demand Model, which is its full name that I didn't even know until -- until 13 14 I talked to the original consultant, but that's 15 another story. 16 The truck stock is primarily diesel and 17 gasoline with a few thousand flex-fuel and 18 natural gas trucks. The electric truck 19 population in Classes 4-6 reflects mostly UPS and 20 fleet -- FedEx fleets. About one in four garbage and recycling 21

22 trucks are fueled by natural gas. We did not yet 23 know -- I'm sorry, refuse and recycling trucks in 24 Class 8, which is to say over thirty-two --

25 thirty-three thousand pounds gross.

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Many of these will be assumed to pump fuel out of state, due to the higher diesel prices in California. I'm sorry, we're -- we don't yet know the actual fuel type of the IRP trucks.

6 All we know is they fall under the diesel 7 rule and -- and don't yet have a way of teasing 8 anything else out about that. So, that bottom 9 line could look a little -- a little different in 10 reality.

11 I've counted gas -- the -- the rule gas 12 and rule diesel vehicle types in EMFAC as a 13 single class when they're otherwise other -- the 14 trucks are otherwise identical. In other words, 15 if you're ten to fourteen thousand pounds in gas and ten to thousand fourteen diesel, I'm going to 16 17 call it the same truck type. But, when you look 18 at the fuel type, one will be diesel and one will 19 be gas. It's just a data handling mechanism. 20 So, disregard the -- the counts of the 21 classes in -- and know this. The EMFAC has 22 classes for light, medium, and heavy, most of

23 which can be painlessly recoded to work with our 24 data.

25 The exceptions lie in that 4-6 and 7

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1 area. For the data presented here, I've added 2 the 4-6 trucks to four to -- oh, I'm sorry, 4-7s 3 to 4-6. This will be revised based on how these 4 classes can be organized. I might have a -- a 5 database management way of dealing with this, as 6 well.

7 And we have to also, for the first time, 8 organize our truck classes to be able to handle 9 the results of the NPC Truck 5.1 model, which 10 will give us a market share of trucks going 11 forward. And that's -- that -- we haven't done 12 that before, so that should be interesting.

13 Eight new classes break down this way. 14 Class 3 and 4, through -- Class 3 and Class 4-6 trucks, four groups are Class 8, over thirty-15 16 three thousand, and then motor homes and garbage 17 trucks -- garbage/recycling trucks have their own categories. This may change in those -- in that 18 4-6, 4-7 problem, slightly as -- in the next few 19 20 weeks.

Now, we turn to vehicle movement, everything that happens after we identify a vehicle population and another critical key to understanding transportation energy consumption. Sure. Yeah, vehicles, what do they do?

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1 EMFAC serves a handful of programs at ARB and we think it's the best available statewide 2 3 source for data on emissions by vehicle types. I've classified trucks and buses to allow us to 4 5 use the ARB analysis of VMT, which, incidentally, 6 was done from VIUS, last published in 2002, but 7 that's embedded in EMFAC data. We use that in our Freight model; in fact, we use that in our 8 9 VMT decay, which I'll talk about later.

10 VIUS is a critical data set. Everyone 11 agrees it's out of date, but, previously, we 12 analyzed VIUS - independently of ARB, but the 13 value of eliminating this source of variation 14 between the agency forecasts exceeds any benefit 15 from a second look at it. So, we're -- we're 16 holding constant between ARB and ourselves, in 17 terms of the mistakes we're making because we're 18 using VIUS.

19 COMMISSIONER SCOTT: Is there any way to 20 get updated numbers on that? 2002's pretty old. 21 MR. McBRIDE: Well, absolutely. And --22 COMMISSIONER SCOTT: I heard you say 23 that, but --24 MR. McBRIDE: -- Caltrans is in the

25 middle of procurement of a California VIUS --

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1 COMMISSIONER SCOTT: Oh. MR. McBRIDE: -- spending a lot of money, 2 3 I don't know exactly how much at this point. 4 But, we're participating along with ARB in a --5 in a technical advisory group that's working on a 6 survey instrument and helping along with the --7 with the proposal at the --8 COMMISSIONER SCOTT: We are looking to 9 get more updated information, but it sounds like 10 it won't be ready for this analysis. 11 MR. McBRIDE: Yeah, I'm not -- I -- next 12 IEPR, if we're -- if we're lucky. 13 COMMISSIONER SCOTT: Okay. (Laughter.) 14 MR. McBRIDE: Yeah. Yeah. That's --15 that's my guess. I have no real data on that. Oh, where am I here? So, I'm going to back up. 16 17 I hope I don't repeat myself. 18 For EMFAC -- yeah, okay. For EMFAC 2014, 19 the Air Resources Board has revised two key 20 elements. One, they're using Board of 21 Equalization fuel tax data to calibrate fuel 22 consumption. Thus, the EMFAC 2014 fuel 23 consumption values are more robust than the EMFAC 24 2011 ones. 25 A scenario -- second, a scenario of EMFAC

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1 now reports VMT, fuel use, and emissions without 2 adjustments to match the MPO forecasts. So, this 3 is their new default forecast that's basically 4 meant to be statewide and shared with the other 5 agencies.

6 So, before, if we were to use the VMT 7 decay with age, it would have been corrupted by these adjustments made to match the MPO 8 9 forecasts. Now, they are not. So, they still --10 they -- they use smog check data to develop a --11 a light-duty trend in VMT with vehicle age for 12 EMFAC, but we'll compare this trend with our own 13 separate analysis of VMT with vehicle age, 14 because we have separate Personal and Commercial Light-Duty Vehicle models -- or -- or Light-Duty 15 Choice models. But, we -- we -- we can combine 16 17 those in different ways.

Caltrans is producing the 2040 California 18 19 Transportation Plan, for the first time using the 20 California Statewide Travel Demand model, CSTDM, 21 which is actually five models. I'm not talking 22 anywhere about that, though, but it is an 23 Activity-Based Travel Demand model instead of the 24 aggregate calculation we -- we have used from 25 groups of households.

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1 So, they use a data -- that model uses a 2 daily pattern of activities for the personal 3 side, meaning the purpose of trips -- actually, 4 the models estimate the purposes of trips, and 5 then where do you do them becomes the -- the 6 destination.

So, these are all estimated from data in 8 the 2012 California Household Travel Survey. 9 These day patterns of movement are applied to 10 each household in a simulation for all households 11 in the state, again, based mostly on the travel 12 survey.

13 For our purposes in this IEPR, CSTDM is a 14 rich set of granular data we're using to populate 15 a number of the bottom-up travel-related inputs to -- to -- to these four models in DynaSim. For 16 17 example, we're using the vehicle occupancy, trip 18 distance, travel times from CSTDM, and our 19 Personal Travel models, Urban and Intercity. 20 Don't take VMT in this graph seriously. 21 I'll explain. In 2009 and 2011, we used highway 22 performance monitoring system, HPMS, the National 23 Department of Transportation data, as a validation check on our model output of VMT. 24 25 Now, the purpose of HPMS is allocate

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1 highway money among the states, so the emphasis 2 is on consistency across the states. APM -- HPMS 3 data are developed from traffic counts, but 4 they're not validated using survey or model data. 5 This is why we like to bottom-update it from 6 CSTDM.

7 The amount of error is unclear, but we do 8 believe the shape of the HPMS trend over the 9 years does reflect the actual trend in VMT over 10 the years. The HPMS point estimate for 2013 or 11 any other year is less certain.

12 This blue line, the trend from EMFAC 13 2011, reflects adjustment of VMT to values in 14 older MPO forecasts, since MPO forecasts from 15 2003 to about 2007 were used in that work. The 16 trend in VMT did not reflect the Great Recession. 17 ARB staff have corrected this, reflected in, I 18 think, a January 2013 revision, but certainly in 19 current work on EMFAC 2014. This is one of the 20 reasons our use of some EMFAC data makes sense. 21 The downward trend in fuel use on the 22 graph reflects -- reflects which are probably the 23 best numbers here -- reflects the increasing 24 efficiency in the vehicle fleet. This graph --25 graph sort of projects, hypothetically, the --

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1 the balance that we -- we must achieve in our 2 models before the fuel consumption make sense.

Personal travel of each household - I'm going to turn back to CSTDM for a little more detail, because I spent some time with those people now and with their model output. Personal travel of each household is simulated from data in the 2012 survey.

9 So, screenline validation is what travel 10 modelers call the calibration method for travel 11 demand -- or a -- one calibration method for 12 Travel Demand models. The on-pavement traffic 13 counts at different locations are compared to 14 model outputs. So, the Bay Bridge or Caldecott 15 Tunnel or -- or would be examples of screen 16 lines. I imagine the Yellow Causeway would be a 17 good one.

18 We have confidence that disaggregated 19 travel characteristics, like vehicle occupancy, 20 trips per person, and trip distance, from CSTDM 21 are the best statewide data. The -- the 22 aggregate numbers might be improved by using big 23 data, cell phone data or in-ground sensor data. 24 But, we're -- we're good with the -- with the 25 bottom-up numbers.

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1 The main output of CSTDM models is four 2 data tables called the -- the Loaded Networks, 3 representing typical daily travel by vehicle 4 try -- by type, travel -- traffic conditions from 5 morning and evening commutes, an afternoon and 6 nighttime off -- nighttime off-peak periods, 7 converting the daily travel of a typical fall week day as -- which is what is represented in 8 9 CSTDM, to annual vehicle miles required as a 10 conversion.

Where necessary, we've used the conversions provided in EMFAC 2011 documentation for passenger vehicles, light trucks, buses, and larger trucks.

We've gathered CSTDM data and final resolution that we're using in this IEPR cycle, which aligns with the county resolution available in EMFAC, but we have not scoped or considered in any detail additional data that must be made available at finer geographies for forecasts at -- at any resolution.

22 Commissioner McAllister, I think that -23 does that answer your question about geography?
24 COMMISSIONER MCALLISTER: I'm sorry, I
25 was -- I was -- we were having a little side

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1 conversation here, so I'm a little zoned-out. 2 MR. MCBRIDE: I know. 3 COMMISSIONER MCALLISTER: I'm sorry. MR. McBRIDE: That's fine. The other --4 5 COMMISSIONER MCALLISTER: We were 6 actually talking about a previous slide and --7 MR. McBRIDE: Okay. 8 COMMISSIONER MCALLISTER: Just kind of 9 realizing that you're now talking about not just 10 heavy duty but all -- all vehicles, right? 11 MR. McBRIDE: Yeah, we're -- we're in --12 COMMISSIONER MCALLISTER: Yeah. 13 MR. McBRIDE: -- we're back into --14 COMMISSIONER MCALLISTER: Yeah. 15 MR. McBRIDE: -- travel, which is 16 everybody. 17 COMMISSIONER MCALLISTER: Yeah. 18 MR. McBRIDE: So, I've gathered the CSTDM 19 data and final resolution that we're using in 20 this IEPR cycle, which aligns with the county resolution available in EMFAC. 21 22 COMMISSIONER MCALLISTER: Great. 23 MR. McBRIDE: But we have not scoped or 24 considered in any detail the additional data that 25 must be available at finer geographies for a

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1 forecast of finer resolution, nor how we're going 2 to deal with model estimation parameters, that 3 sort of thing.

COMMISSIONER MCALLISTER: Yeah. I -- I 4 5 quess -- so, I think, you know, that -- that 6 we're -- we're ideating about things that might, 7 I think, probably be useful in the future, but, 8 you know, the -- the -- and, probably, if we were 9 trying to do all of that right now would be 10 jumping the gun a little bit, because we really 11 haven't seen -- we don't have enough population 12 of alternative-fueled vehicles, probably, to 13 make -- you know, to -- we'd be getting ahead of 14 ourselves a little bit if we tried to drill down 15 into the -- into the specific geographies. 16 But, you know, we might think about using

17 L.A. or picking a county to sort of do the first 18 run on or something - you know, San Diego or L.A. 19 or -- or some -- yeah, some -- where -- where 20 there're more vehicles and then maybe where the 21 MPO is a little -- is a little ahead of the game 22 and a little more sophisticated to -- to -- to 23 try to get our heads around a methodology that, 24 then, we could use when we really get to it down 25 the road.

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1 MR. McBRIDE: Yeah, I've --2 COMMISSIONER MCALLISTER: So, I don't 3 know --4 MR. McBRIDE: I --5 COMMISSIONER MCALLISTER: I don't know 6 how that sounds to you, but I -- I'm just 7 thinking that probably is a good strategy. 8 MR. McBRIDE: Well, I -- I've backed away 9 from thinking about finer geographies and 10 thinking about where do we want detail, to answer 11 the questions --12 COMMISSIONER MCALLISTER: Yeah. 13 MR. McBRIDE: -- we really want to ask --14 COMMISSIONER MCALLISTER: Yeah. 15 MR. McBRIDE: -- and it might be another 16 aspect of the -- of the models. So, anyway. 17 Sorry, we'll compare our analysis of smog check 18 data for personal and commercial light-duty 19 vehicles with the ARB analysis of smog check data 20 that's in EMFAC. 21 One likely course of comparing and combining these is to calculate the relative 22 23 slopes of the personal and commercial VMT trends 24 with age -- with vehicle age while constraining 25 their population-weighted average to the trend in

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1 But, we'll -- that's just one idea. EMFAC. 2 Medium and heavy truck VMT by vintages 3 based on ARB staff analysis VIUS data, again, 4 Vehicle Inventory and Use Survey, vehicle 5 inspections, I learned are no longer involved in 6 these estimates. Twenty. Good. 7 Freight Analysis Framework estimates the 8 forecast between regions. We use this to 9 calculate vehicle miles, considering the average 10 payloads and the unladen movement or truck 11 deadheading. Again, using data from VIUS. 12 FAF depends on data from the Commodity 13 Flow Survey, which is part of the economic 14 census. Other trucks, which can -- we can call 15 service activity trucks, as opposed to commodity trucks, they're the VMT by vintage that's output 16 17 from EMFAC. 18 Earlier, we saw -- we explained how the 19 IRP or the interstate trucks and some Class 8 20 tractor-trailers, to haul -- haul commodities 21 forecast in FAF. Recall that we assume trucks on interstate routes pump fuel outside of 22 23 California. We also know from VIUS that some 24 services are performed using interstate trucks, 25 but I'm not certain how many interstate trucks

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with a home base in another state are leased for
 use within California, so there's some -- still
 some shadowy areas.

4 We're asking anyone with insight on this to comment. Let me know anything about IRP or 5 6 interstate trucks that I'm missing. For the time 7 being, we'll sign the remainder of IRP trucks to the Interstate Service sector and assume that 8 9 fuel is pumped out of state. We might do that or 10 we might simply run out of interstate trucks by 11 the time we deliver all the commodities.

12 I believe the most compelling addition to 13 the DynaSim models for this IEPR is the ability 14 to capture how the miles driven for a vehicle 15 changes as it gets older. For the models with 16 travel components, many light vehicles and 17 trucks, being commercial vehicle choice urban, 18 intercity, and freight, we've added an equation 19 to allow for the profile of VMT decay with age to 20 affect the fuel consumed. Well, to affect VMT 21 and the fuel consumed. EMFAC has this capability 22 supported by an established methodology and more 23 staff with long experience, so we're going to 24 rely on them some.

25 We expect a shift -- we expect in the

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1 forecast a shift towards fuel efficiency and 2 alternative fuels in terms of consumption. The 3 vehicles obviously don't change, but that might 4 be apparent as compared to the models without the VMT decay. Let's see if that's true. 5 6 (Laughter.) For -- for light-duty vehicles, 7 we'll start from the EMFAC analysis and differentiate between personal and commercial 8

9 use.

10 The odometer readings and dates in smog 11 checks are the source of this VMT decay. So, the 12 huge samples - millions of smog checks a year -13 promise -- or suggest, anyway, that our estimates 14 of VMT decay will end up pretty robust. For 15 medium and heavy vehicles, we piggy-back on the 16 ARB staff -- staff analysis of smog check that's 17 already in EMFAC.

18 Now, I'm going to skip one slide, here. 19 I'm going to come back to this. I'm going to 20 make sure -- and I'm on -- I'm on twenty-four. 21 Thank you for listening. That -- oh, twenty-four 22 is back up here. I switched it in my notes. Oh, 23 okay, this is what I just talked about. Sorry. 24 Okay. Now, I'm going -- twenty-four, I'm going 25 back to twenty-three.

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1 So, here's our graph. Here's the first 2 look at the decay applied to the -- to the eight 3 truck -- the new eight truck classes. Notice the 4 high annual mileage of the interstate trucks in 5 black.

6 And, as we have yet to explain, the 7 mostly-flat VMT trend with age for Class 8 8 garbage and recycling trucks, that's down there 9 in solid green. Notice how that barely moves. 10 I'm going to figure out why.

So, thank you for listening through this window into our work. We sincerely hope for enlightening comments, questions, additional information to help us refine the IEPR 2015 Transportation Energy Demand Forecast.

16 Are there questions in the room?

17 (No response.)

18 MR. McBRIDE: Okay.

19 COMMISSIONER MCALLISTER: I -- I want to 20 thank you, Bob, and just the -- the -- all the 21 data sources you described, I think -- you know, 22 I mean, I've got enough experience doing research 23 and everything that I could just imagine getting 24 these huge data sets from, you know, the source 25 and then having to clean them up and put them

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1 together and order them and -- and then, you
2 know, use them and -- and I -- I -- you know,
3 kudos to you guys.

I think quite a big task, and I think the way you're structuring it and setting it up is -is going to be very valuable, so I appreciate that. It's nice that it -- I feel like we have gotten a window, as you said, so.

9 (Laughter.)

10 MR. McBRIDE: Thank you.

11 Who's next? I think I --

12 COMMISSIONER MCALLISTER: Anybody have 13 any questions?

MR. McBRIDE: I'm introducing Jesse Gage, who's going to talk about the High-Speed Rail model, if I'm correct?

17 COMMISSIONER MCALLISTER: I wanted to 18 just acknowledge, first, if I can just jump in 19 here - we have a representative from Caltrans and 20 I don't know if -- if he's still in the room --21 oh, great. Dillon Miner.

And, Bob, you mentioned Caltrans a couple of times and I -- I don't know if Mr. Miner is involved in those efforts, but maybe you could chime in and -- and we're happy to have you here.

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1 Thank you.

2 MR. MINER: Thank you, Commissioners, and 3 for all the presenters today, it's a wealth of 4 information and really interesting, so thank you. 5 My comment is for the light-duty vehicles 6 and also the vehicle technology and fueling 7 stations, so I'm not sure if he just walked out 8 of the room, but my question had been, in regards 9 to other reports I had heard that suggest that 10 drivers looking to purchase battery electric 11 vehicles, alternative fuel vehicles, are 12 concerned with range limitations and get range 13 anxiety, and yet the charging that's done is 14 still mostly residential, as opposed to public EV 15 chargers, fast chargers being the exception. And so, my question is, when we're 16 17 looking at how consumers are creating their 18 preferences for vehicle purchases, is there 19 consideration being given to the -- aside from 20 the immediate impact of that range anxiety and 21 the need for fueling stations, are there other 22 behavioral models that suggest alternative ways 23 of dealing with that range anxiety? 24 Like, one suggestion that I think you 25 came up with was just increasing driver awareness

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and allowing them to rent vehicles to gain
 experience on how these vehicles operate.

Just because it -- it seems like, if we continue to assume that we have to have a certain number of chargers to reduce that range anxiety and yet they're not being used, it's worth considering behavioral strategies rather than entirely infrastructure-based.

9 And, especially within Caltrans, that's 10 something that we are interested in and need to 11 continue working on is to see to what extent we 12 need to help to deploy -- help the state to 13 deploy charging stations versus providing better 14 education to drivers. Thank you.

15 COMMISSIONER MCALLISTER: Thanks very 16 much.

17 That sounds like that's for you, Aniss. 18 MS. BAHREINIAN: Yeah. The new survey 19 that we are planning to conduct also is, as I 20 mentioned, a PV owner survey and those are some 21 of the type of questions, if you're going to try 22 to answer regarding to vehicle utilization and 23 charging behavior, so we will be addressing all 24 of those decisions, et cetera.

25 But, the example that I gave, that I just

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1 read, actually, yesterday about, was -- was in 2 France - in Paris, actually. The idea was to 3 expose people to EVs by just renting them these 4 vehicles by minute and they -- they charge, I 5 think, by hour or by minute.

And the hope is that, after the consumers are using those, then -- you know, on a rent -rental basis, then they will choose to purchase those vehicles. That's -- I haven't heard of that here in the U.S. That is in France. It's something that maybe we want to consider.

COMMISSIONER SCOTT: I'm on the -- the 12 13 Plug-In Vehicle Collaborative and one of the 14 things that we also look at are a lot of ride-15 and-drives, and it's -- it's the same idea, so 16 we're not renting the cars to -- to folks through 17 those ride-and-drives, but just the opportunity 18 to, again, have the chance to experience one, see 19 what driving one feels like, see what plugging 20 one in feels like.

And so, it's -- it's -- it's the same theory, though, making sure that folks are exposed to the -- to the vehicles. And we -- and we're working very closely, I think, with folks on your team at Caltrans to look at where some of

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1 the charging infrastructure ought to go.

2 As -- as you know, the -- the -- that's a 3 pretty complex area, because it's -- it's 4 continually changing, as the -- the charging 5 technology itself is changing, the range of how 6 far cars can go is changing, and the Public 7 Utilities Commission has allowed now the investor 8 on utilities to put pilot proposals before them, 9 and so, we'll have to -- when we're thinking 10 about where the state wants to continue to make 11 its investments, we're going to have to be nimble 12 and flexible and continue to kind of stay on top 13 and monitor everything as it changes to figure 14 out where the places that we need to continue to 15 put chargers to help the expansion of the market. 16 And -- and Marc Melaina, who's right 17 behind you, from NREL, they did a great study for 18 us last year to see if we're going to -- to meet 19 the governor's 1.5 million zero-emission vehicles 20 by 2025, how much charging infrastructure do we 21 need in place for those vehicles to be able to 22 charge up? So, we've got some really good data 23 about that. 24 MR. MINER: Thank you for responding to

25 all that. And, I guess, just wanting to

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1 reiterate the point that, in all of the work 2 that's being done to identify those locations and 3 make sure that we have enough stations, that we're not assuming that drivers are going to be 4 5 using all of them and how we address that in 6 terms of -- you know, is it just the visibility 7 of the stations that are there, or is it really the number that's going to have the bigger 8 9 influence when it comes to the public facilities? 10 Thank you.

11 COMMISSIONER SCOTT: It -- it's a great 12 question. I think it's -- I -- and I think, 13 right now, it's kind of a combination of both, 14 the -- the technology, I think, is still new 15 enough that people don't know, and so it's 16 helpful for them to be able to see chargers 17 wherever they want to -- to go or in the places 18 where they think they might like to charge up. 19 But -- but, then, you know, if you're 20 looking at a workplace, for example, you put five 21 chargers there and, the next thing you know, 22 they've got more vehicles that are trying to plug 23 in at the workplace than they can handle and 24 they've got to expand, and so it just -- it 25 really does depend kind of on where you are

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1 and -- and, again, all of that's going to 2 continue to change as the -- the vehicles get 3 more range, as the tech -- the charging 4 technologies change, so it's a -- it's a -- it's 5 a dynamic and interesting space.

6 MR. GAGE: I quess I'm up. I am Jesse 7 Gage of the Fuels Unit and I will be discussing today the Personal and Commercial Vehicle Choice 8 9 models, as well as our new high-speed rail 10 algorithm. I'm actually getting off a little 11 easy today, as batting nearly last means most of 12 the inputs for the Vehicle Choice models have 13 already been spoken for.

I will just quickly run through those items before covering two other inputs to the models which have not been discussed, namely the American Community Survey and data from the smog check program, which Bob did mention earlier but is used in a rather different manner here.

20 Separately, I will be discussing high-21 speed rail and its incorporation into our 22 Transportation Fuel Demand Forecast. This is the 23 first time HSR has been discussed in a forecast 24 context here at the Energy Commission that I'm 25 aware of, so I think HSR's history and future is

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1 worth a look today, along with how we expect HSR 2 to impact California inner city travel and how we 3 will be using the high-speed rail authority's 4 forecast to augment our own forecast of overall 5 fuel demand.

6 As I mentioned, most of the inputs to the 7 Vehicle Choice models have already been covered in-depth. Specifically, both personal and 8 9 Commercial Vehicle Choice models use the economic 10 and demographic data covered by Nancy Tran in the 11 February 26th workshop, vehicle stock data, which 12 comes out of the DMV database, Gene spoke about 13 this morning, fuel and electricity prices by 14 Ysbrand and vehicle attributes, which Tom Carlson 15 of Sierra Research discussed just before lunch. 16 The Personal Vehicle Choice model also 17 employs the American Community Survey, 18 administered annually by the United States Census 19 Bureau, while the Commercial Choice model uses 20 smog check data from the Bureau of Automotive 21 Repair. 22 The American Community Survey is an

22 annual poll of about one million U.S. residents, 24 which clocks in at about fifty questions and 25 serves as augmentation to the decennial census.

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The Census Bureau provides a sanitized version of
 the survey responses for public use and it is
 this publicly-available data set which we use
 here.

5 Specifically, the survey provides us with 6 information on household size, number of workers, 7 income brackets, number of vehicles, all of which 8 are factors when it comes to what sort of 9 vehicles people purchase.

10 The proportions are then applied to our 11 statewide population projections from Moody's, 12 IHS Global Insight, and the Department of Finance 13 to get an overall picture of California's 14 demographic makeup as it applies to personal 15 vehicle purchases.

16 Those of us who have yet to make the 17 switch away from the internal combustion engine 18 are familiar with the Californian ritual of 19 paying fifty bucks every other year to get your 20 car smogged at some place on Folsom Boulevard. 21 The mechanic collects an awful lot of data about 22 your vehicle in the process, which is sent to the 23 Bureau of Automotive Repair, or BAR, who stores 24 it in its own database.

25 We receive this data through an

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1 interagency agreement in a manner similar to the 2 database we get from the DMV. This amounts to 3 information on over ten million vehicles, which 4 are smogged each year, and tracking vehicles over 5 time can give an estimate of vehicle miles 6 traveled per year.

7 Among this sea of data are three items in 8 particular which are useful for our own purposes: 9 the vehicle identification number, or VIN, the 10 test date, and the odometer reading. Our data 11 goes back several years, so, by trawling through 12 the dozens of gigabytes, we can see the same car 13 appearing multiple times.

For example, my little '98 Corolla appears in 2009, 2011, and 2013. Taking the difference between odometer readings and dividing by the length of time between appearance -appearances yields an average for annual VMT for that vehicle.

These calculated VMTs are filtered for inaccuracies using guidelines BAR has used in their own reports and the VINs are matched to the DMV database, where we get vehicle class and ownership information, which an aggregate gets us an average VMT per vehicle class slash vintage,

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which then goes into the Commercial Vehicle
 Choice model. Incidentally, the smog check data
 is only necessary for the commercial model. The
 equations in PBC are different and do not rely on
 VMT as an input.

6 Using smog check data does carry with it 7 one key assumption. Only gasoline and diesel vehicles are covered by the smog check program, 8 9 and, with no other data currently available to 10 us, we are forced to make the assumption that 11 natural gas, PHEV, and hydrogen vehicles are driven -- driven similarly to their combustion 12 13 engine counterparts of the same class and 14 vintage.

Also, gasoline -- I'm sorry. That said, if listeners have a different take on the fuel/VMT relationship, we would love to hear it. That takes care of the Vehicle Choice models, so let's switch over to HSR.

High-speed rail, as a concept in California, has been bandied about for over a generation now, going all the way back to work with Japanese investors in 1981 towards an HSR corridor in Southern California.

25 However, nothing really got off the

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1 ground until 1994 with the passage of the High-2 Speed Rail Development Act, which formed the 3 Inner City High-Speed Rail Commission to report 4 on the feasibility of an HRS -- HSR system in our 5 state. Two years later, the HSR Commission 6 reported back that, yes, HSR is feasible and can 7 be profitable in California. Let's do it.

8 Senate Bill 1856, passed in 2002, 9 authorized a rail bond initiative to be sent to 10 the voters for approval. However, the proposal 11 did not appear on the ballot until 2008, where it 12 was passed as Proposition 1A.

Along with federal funding sources, the Budget Act of 2012 appeared -- approved moneys for the initial operating segment, or IOS, which we'll cover in the next slide. The HSR Authority's most recent of its biennial business plans was published in April of last year, and construction proper began last June.

The full route of high-speed rail in California is to stretch some five hundred miles from San Francisco to Anaheim. However, the current plan for high-speed rail in California is not to wait for the entire line to be completed before cutting the ribbon and running the trains.

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Instead, it will be completed in stages.
 To start, the initial operating section - again,
 IOS - will run three hundred miles from Merced to
 the San Fernando Valley, with a projection
 completion date of 2022.

6 Following this initial line is the Bay to 7 Basin section, which extends northward to San 8 Jose, in 2026. The Phase One section, five 9 hundred twenty miles from San Francisco to Los 10 Angeles and on down to Anaheim, is slated for 11 completion in 2028. And, beyond that, lies stops 12 in Sacramento and San Diego.

All these expansions, however, lie beyond our Fuel Demand Horizon Forecast -- or forecast horizon of 2026, except for Bay to Basin, and we don't know when in 2026 the Bay to Basin stretch will be open for business. As such, we will only be considering the IOS portion of the HSR network for purposes of our forecast.

20 Our HSR algorithm leans heavily on the 21 CalHSR's 2014 Business Plan. This is by design, 22 as CalHSR asked us to use their forecasts 23 whenever possible. This is why I have been 24 referring to our HSR model as an algorithm, 25 rather than a forecast, as the actual forecasting

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1 is done on their side of the fence.

2 Our model takes as inputs CalHSR's 3 forecasts of ridership, displacement, which I'll 4 touch on shortly, the length of -- of both the 5 rail line and additional addition -- necessary 6 travel and properties of the trains themselves, 7 such as capacity and electricity consumption.

8 Displacement warrants a bit more 9 discussion. The addition of high-speed rail as a 10 travel option will create a somewhat complicated 11 shift in the way people travel up and down 12 California.

Some passengers will take HSR in lieu of flying, some instead of driving. Others would not otherwise have traveled at all and just want the novelty of taking two-hundred-mile-an-hour selfies.

18 (Laughter.)

MR. GAGE: All this means we take vehicle miles away from other modes and move them into the HSR column. However, during the IOS portion of the buildout, passengers are still going to need a way to get to, from, say, San Francisco, to Merced, and from Merced to L.A. Or, from San Fernando Valley to L.A. Be it auto, feeder

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1 buses, or conventional rail.

2 This means a family who would have 3 otherwise traveled the full route by jet may 4 instead, say, take a bus from San Francisco to Merced, take the bullet train down to the San 5 6 Fernando, rent a car for their trip to 7 Disneyland, and then, on the way back, do the exact opposite. This means the air travel VMT 8 9 has shifted not just to HSR but to two other 10 modes, as well.

Fortunately, CalHSR has done much of the work for us and have provided a forecast of these mode shifts, and we will be incorporating their projections into our own model. For the preliminary forecast, CalHSR's forecast will only be used as an add-on to our reference scenario.

17 This is because the economic and 18 demographic assumptions used for CalHSR's base 19 scenario aligns well with the Energy Commission's 20 own reference scenario. We do not believe their 21 other cases match up as well with our other 22 cases, in terms of econ and demographic data --23 or assumptions.

And so, at this time, we don't think it 25 makes sense to apply their forecast to our high

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or low cases. We plan on taking another look at
 this, however, between the release of the
 preliminary and final forecasts, we might be able
 to apply it more broadly.

5 Finally, and this is where the big 6 asterisk goes, a word of caution. If one were to 7 look at the overall impact of HSR on fuel demand as a whole in California, comparing it to the 8 9 twenty-billion-odd GGE California consumes per 10 year, that needle will not be moving very much, especially in the early IOS stages where 11 12 ridership is still ramping up.

HSR will likely divert somewhere around a billion passenger miles per year, but Caltrans's VMT estimates for 2014 stand at over 185 billion on state highways alone, to say nothing of service street travel, aviation, conventional rail, et cetera.

19 Where we can expect to see a larger 20 impact will be on interstate -- intrastate 21 aviation, but this is only, I believe, somewhere 22 around fifteen percent of overall air travel 23 originating from California airports, although 24 Gordon may have something to say on that later. 25 Finally, I'd like to take a quick look at

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1 the HSR algorithm itself as we currently envision 2 it, although keep in mind this is a work in 3 progress and may change based on the information 4 we get from CalHSR.

5 It starts with CalHSR's forecast, where 6 we receive projection HSR ridership and mode 7 share displacement. This gives us the total 8 number of miles HSR passengers will be traveling. 9 This is split up into HSR and non-HSR miles.

10 For the HSR portion, a little easy, we 11 simply apply the length of the rail line itself, 12 the projection number of trains it'll run over 13 the year, and its energy consumption, and we 14 calculate HSR's energy use.

15 For beginning -- the beginning and the 16 end of the journey, we have to determine the net 17 impact of each mode's VMT and compare it to the 18 reference forecast without HSR applied. So, for 19 example, if the net result of HSR reduces air VMT 20 by, say, ten percent, then our HSR algorithm or 21 overlay produces a so-called negative fuel 22 consumption of ten percent, reflecting the 23 displacement of pre-HSR jet fuel consumption. 24 And that wraps up my presentation, and 25 I'll be happy to take your questions at this

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1 time. I kept it brief.

2 COMMISSIONER MCALLISTER: Thanks very 3 much. I don't have any questions.

I -- I mean, this -- this timeline -- I mean, this is a huge, huge project, obviously, and we're basically just getting our ducks in a row to sort of anticipate this work going forward when it really -- when the numbers really sort of ramp up and it does affect the other modes.

I guess, what -- well, I'll just leave it at that. I think it's good to see you, you know, working at that and getting -- getting the highspeed rail incorporated in the analysis as we go forward.

15 Do you have any --

16 COMMISSIONER SCOTT: The -- the other 17 question that I had on this, although it might 18 not be for you because we're looking at it from 19 the transportation demand side, is the -- the 20 electricity demand side that goes along with 21 powering the high-speed rail, and I just can't 22 remember from the -- the workshop a couple weeks 23 ago how -- how we were planning to calculate 24 that.

25 MR. GAGE: I will be calculating that

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1 from the -- wait, so, the -- the properties of 2 the rail cards and their ridership estimates, I 3 might actually have flat-out consumption 4 estimates from CalHSR themselves, at least for the trains, if not for the stations. So, I 5 6 think, by the top of our next forecast for the 7 preliminary forecast, I should be able to have 8 those figures for you. 9 COMMISSIONER SCOTT: Oh, great. Thank 10 you. 11 MR. GAGE: No problem. 12 COMMISSIONER MCALLISTER: So, will 13 that -- so, will we -- I mean, is Ivin in the 14 room still? It looks like not. But, will 15 that -- will you be -- assume -- I assume you'll 16 be working with the electricity forecast folks to 17 incorporate -- to make sure we're consistent 18 across the different fuel types? 19 MR. GAGE: That is correct. 20 COMMISSIONER MCALLISTER: Great. 21 MR. GAGE: Okay. And last but not least is Gordon with aviation. 22 23 MR. SCHREMP: Hello, again, and good 24 afternoon. This is Gordon Schremp, senior staff 25 in the Energy Assessments Division of the Energy

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1 Commission.

2	So, I I'm hearing the Commissioners
3	talking about being consistent. That's
4	that's you know, they preach that a lot, so I
5	just want to, for the record, note that I, too,
6	have a 1998 Corolla like Jesse
7	(Laughter.)
8	MR. SCHREMP: so staff is endeavoring
9	to be as consistent as feasible
10	MR. GAGE: And did I say
11	MR. SCHREMP: on a day-to-day basis.
12	MR. GAGE: it hits 200,000 miles this
13	year? I'm very proud of it.
14	COMMISSIONER MCALLISTER: Wait, did
15	you did you say Victrola or Corolla?
16	(Laughter.)
17	MR. SCHREMP: Very nice. I actually have
18	232,000 on mine, so. I take ands smog it every
19	two years.
20	(Laughter.)
21	MR. SCHREMP: So, we saved the the
22	best 'til last, aviation fuels. I know that
23	you've all been hank you know, have a
24	hankering to see what's going on here. I won't
25	have any data, which really don't have a forecast

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1 ready at this point, but we will when we unveil the preliminary numbers, but I'm going to be 2 3 talking about what encompasses aviation fuels. 4 I'm going to talk about what our -- our forecast 5 approach will be, since it is different than --6 than was mentioned this morning, taking it out of 7 DynaSim. So, we're going to take a different 8 approach.

9 So, there're basically three types of 10 aviation fuel. Aviation gasoline is in piston-11 driven engines for light -- light-duty aviation 12 at airports. Fixed-wing aircraft and military 13 jet fuel, two flavors as you see in the slide 14 here, JP5 and JP8.

JP5 is a designation for -- in marine environments, so you'll see naval aircraft off of aircraft carriers using a JP5 formulation changes the flash point, because it's onboard a -- a naval vessel.

JP8 is -- is for all other military aviation craft usage, but is something that is a -- starting to change. And commercial jet fuel, which is the norm - it's a global specification, essentially - purposely so, so aircraft making international travels can have a

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1 consistent fuel to use in their turbines.

2 So, we do -- we do obtain some historical 3 information. The easiest, certainly, is aviation 4 gasoline. It's just a monthly Board of 5 Equalization taxable fuel figure. It's a very 6 modest number I'll show you in the next slide, 7 here.

8 Military jet fuel is much more -- it's a 9 tougher nut to crack. We have to do a rather 10 involved supply-demand balance using all of the 11 military base volumes from the solicitations and 12 all of the addendums to said solicitations by 13 Defense Logistics Agency.

14 So that has -- the slide says about sixty-seven different locations, so we do balance 15 as multiple states, because of where the fuel is 16 17 initially delivered, and then either trucked, 18 pipelined, and, in some cases, marine-vessel-19 moved.

20 So, we do a Northern California/Southern 21 California/Nevada/Arizona/New Mexico balance on 22 the annual basis for this. The reason we do that 23 is because there is no Board of Equalization 24 commercial jet fuel total figure. Here you go, 25 here's your -- here's your sort of consumption.

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1 Yes, there is one, but it's only for, 2 basically, BizJ, private jet application, taxable 3 events. So, there's a very small quantity of jet 4 fuel that some -- some people might misinterpret 5 as being, you know, commercial jet fuel used in 6 California. It certainly is not. Jet fuel use 7 is -- is closer to that of diesel, an excess of three billion gallons a year, for commercial jet 8 9 fuel.

10 So, we have to look at our data sources 11 to do a supply-demand balance for jet fuel to 12 come up with a historical number and, therefore, 13 we have to know what has come in as military jet 14 fuel.

And there is no -- there's not clean and consistent designation on our import/export forms saying, that's a military jet fuel import. There really isn't any foreign military jet fuel import into California, because these contracts are let, usual -- usually locally, either in a California or Pacific Northwest refinery.

They are -- they are -- a couple of refineries will get a contract every fiscal year and they're the ones producing the military jet fuel for basically the West Coast. And so,

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1 really, you won't be coming from a foreign 2 source, but we do have in -- intrastate movements 3 between Washington and California, California-4 Oregon, so -- so we need to sort of understand 5 what the jet fuel balance is, first for military, 6 and then what else is coming in we assume is 7 Jet A.

8 So, this is how we end up creating 9 both -- killing two birds with one stone. We end 10 up with both the military jet fuel and a Jet A 11 historical number each year.

12 So, here's what the numbers look like. 13 The main takeaway here is, certainly, the 14 dominant of the three is commercial or Jet A, ninety-one percent, plus military is most of the 15 balance because aviation gasoline is less than 16 17 one percent, the small, little, red bar at the 18 bottom of these annual stacked bar charts. 19 So, there is a -- a -- you know, demand

21 We will not be looking at aviation gasoline.

projections. We won't have this part of DynaSim.

22 It's a very, very modest -- it actually hasn't

23 been going up as fast as a -- say, gasoline in

24 the last couple of years.

20

25 There was certainly an impact, because of

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1 the recession, on private flying with aviation 2 gasoline, but -- so, but we're -- our -- our 3 focus is really going to be on commercial jet 4 fuel.

5 So, it's interesting to note the 6 military, besides looking at trying to diversify 7 fuel use with, say, alternative fuels in some 8 applications, the military is also looking to 9 move away from JP8 and go to Jet A.

10 That's actually happened in California 11 now, for the most part, we understand, Utah in 12 the -- into Arizona. So, as their new car -- as 13 the new contracts come up, they'll be changing 14 the specification on what that fuel is.

So -- so, now, we'll have to sort of take into that account that it's not a military jet fuel, so this will affect both our historical analysis going forward as well as projecting what total demand for jet fuel and Jet A -- so, we'll actually have a military component and a commercial component for that.

22 So -- so, what do we do to figure that 23 out? I think this morning there was a mention 24 that we're going to have a different model.

25 Well, I -- I think that's quite a stretch to say.

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1 We're going to be using a model - just, really, 2 we're going to be using relationships between 3 historical fuel consumption by, say, in plane 4 passengers to go and look -- and dovetail that 5 with what the projections are for passengers 6 moving forward, as well as some fuel projections 7 nationally. So, I'll talk a little bit about 8 that.

9 So, historical aviation data from the 10 Bureau -- Bureau of Transportation Statistics, or 11 BTS, is pretty extensive in the aviation arena. 12 As I allay here in these sub-bullets, what we're 13 looking for is really, for California purposes, 14 you're able to extract out activity by individual 15 airport.

16 So, it's very helpful, so you'll see what 17 are, say, domestic/international destinations, 18 you'll see in-planed passengers, cargo tons, 19 estimated plane miles, ton miles for cargo 20 movement, and passenger mile -- miles for 21 passenger movements. And then, cargo does have 22 some passengers on there, too, so it's all --23 it's all broken out. 24 So, why that's important is it allows us

25 to look at this information in the -- in the

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1 context of how much fuel is being used in a 2 particular area. Now, the data on -- on a 3 historical basis is by individual carrier, so 4 they'll say what I did in -- in some of these 5 segments, so it's not as clean as saying, here's 6 the total fuel used at this airport over this 7 period of time. It's not as -- as precise as 8 that. That would be best, but that is something 9 that you can obtain nationally from this data 10 set.

But, going forward is what we're interested in is how is air activity going to change? So, it's fortunate the FAA does have a -- an annual publication and a -- a compendium for the -- forecasts they do every year. It's very helpful.

17 They will have national projections on --18 and, besides, the passengers, the freight 19 activity, domestic/international destinations, 20 and, most importantly for our purposes, it's 21 actually the fuel consumption for both domestic 22 routes as well as international routes. 23 And to give you, I think, a good 24 comparative, the -- it's important to know that

because the amount of fuel consumed per in-planed

25

CALIFORNIA REPORTING, LLC 52 Longwood Drive, San Rafael, California 94901 (415) 457-4417 1 passenger, the difference between

2 domestic/international is pretty significant.

I think ballpark figures are domestic inplaned passenger fuel consumption is twenty-five gallons and then you can look at the international average for a year could be eightysomething gallons.

8 Well, clearly, if you're leaving most of 9 the international flights leaving, certainly in 10 the West Coast, are going to be traveling a -- a 11 long way. They're usually going across the 12 Pacific, and so that's not just a -- you know, 13 there's certainly traffic down to Mexico, Central 14 America, Canada, things like -- but they're a 15 smaller portion of the overall flight and 16 certainly overall passenger miles, if you will. 17 So, we look at -- at these forecasts by 18 individual airport in California to extract what 19 those in-planed passenger counts are. 20 Unfortunately, they're not going to tell you that 21 those are domestic and international routes. 22 So, what we have to do is -- is look at 23 what that national trend is over time from that 24 relative mix, and what we do is we actually 25 adjust the California historical relationship

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1 between fuel consumption and in-planed passengers 2 to be a slightly higher average to reflect what goes on in California is different, and then meet 3 4 that up with what that trend is going forward. 5 So -- so, it's probably a much more 6 simplistic approach, if you will, than what we I 7 think attempted in the past, but this is really 8 more of a -- a staffing issue, trying to work 9 this through DynaSim, so we felt this would be 10 maybe an interim step to try to at least have a jet fuel forecast as part of the companion 11 12 forecast moving forward this IEPR cycle. So, how -- I mean, in -- in these -- this 13 14 analysis and forecasted FAA does and they 15 certainly have lots of assumptions about how well planes are improving their fuel consumption -16 17 becoming more and more fuel efficient. 18 That's through design change, winglets, 19 how they operate the engines, improved engines, 20 engine efficiency, going to two engines across 21 international flights. So, they become quite adept, the industry has, at reducing the fuel 22

23 consumption per passenger mile.

24 So, that's expected to continue and FAA 25 incorporates what they believe are these

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1 technological improvements over time. And fuel prices certainly have been in that mix as of 2 3 recent years, but, as was mentioned this morning, 4 there's been a collapse in -- in fuel prices benefiting the airlines, certainly, in their 5 6 bottom line because fuel is a very high 7 percentage of their operating cost -- is the fuel 8 component.

9 So -- so, that's all -- that's all 10 incorporated in FAA's analytics for their 11 forecasting that -- that, you know, generate the 12 national and some of the regional information.

So, like I said, we -- we don't just go
with what they have. We actually do change
the -- the fuel -- the plane passenger fuel
consumption estimate, and so we'll raise that up
a little bit more.

Another important point here, as you've heard this morning and even this afternoon, that there are certainly bounded forecasts we produce. We think that's valuable information to provide at the Energy Commission.

23 There's basically a single-point forecast 24 from FAA. So, I guess you could say that's 25 reference. So, how -- how does one come up with

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1 a bounded forecast? So, certainly one adjustment 2 that we're suggesting - and we're happy to take 3 comment from stakeholders - is varying the 4 international component within the California 5 originating routes over the forecast period. A little heavier international will 6 7 surely increase the demand for fuel, and then --8 and, conversely, decrease it. So -- so, that's 9 one suggestion to end up with a bounded forecast. 10 And I was remarkably brief, which you can 11 go home and write in Dear Diary today --12 (Laughter.) 13 MR. SCHREMP: -- in one of my 14 presentations, so. Any questions? I'd be happy to answer at 15 16 this time. 17 COMMISSIONER MCALLISTER: Just curious -18 is the international component really a function 19 of having LAX or are there other airports that --20 that contribute significantly into that? 21 MR. SCHREMP: Certainly, LAX and SFO, San 22 Francisco Airport, have some significant - when 23 you look at the historical data --24 COMMISSIONER MCALLISTER: Transpacific. 25 MR. SCHREMP: -- yes. That's correct.

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1 COMMISSIONER MCALLISTER: All right. 2 Great. Thanks. 3 Any questions? 4 COMMISSIONER SCOTT: No, I don't. 5 COMMISSIONER MCALLISTER: No? 6 COMMISSIONER SCOTT: No. Thanks. 7 COMMISSIONER MCALLISTER: Okay. Great. Thanks, Gordon. 8 9 COMMISSIONER SCOTT: Thank you, Gordon. 10 Okay. We're ready for any public 11 comments I think at this point. Does anyone have 12 any comments in the room? Are there cards? 13 COMMISSIONER MCALLISTER: A couple of 14 cards. 15 COMMISSIONER SCOTT: And we don't have 16 any questions on -- oh, yes, go ahead, please. 17 Can you stand up, I'm sorry, and come to 18 the center microphone and introduce yourself, 19 please? 20 MR. HERBERT: I'm Jeremy Herbert with the 21 Air Resources Board, and I would like to express 22 appreciation for putting on this workshop, 23 bringing in this much internal and external 24 knowledge into one area to discuss travel demand 25 forecasts. It's very valuable and it's very

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1 informative. I'd like to thank you all for it.

Just two comments that I -- or three, maybe, comments I have is one is I think all the people that presented on these comments are gone now, but in the -- in the fuel price forecasting model, on Slide 6, it mentioned that the -- the fuel blend was going to be -- remain -- assumed to stay stable and not change at all.

9 And I'm not really familiar in how 10 sensitive the model is to fuel blend changes, but 11 there will be a significant change in fuel blend 12 due to LCFS regulation. And so, I -- whether 13 it's significant or not, I couldn't tell you - or 14 if it's sensitive in your model or not. That was 15 one comment I had.

16 MR. SCHREMP: I'd be happy -- this is
17 Gordon Schremp. I'd be happy to answer that.

18 I think what was mentioned this morning 19 is that there's an initial forecast that's 20 generated and there are assumptions on the

21 vehicle stock, whether it's light-duty vehicle,

22 emission gasoline engine, diesel vehicles,

23 alternative fuel vehicles.

24 So, that's really not being altered in --25 in initial forecasts generated. We do some post-

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1 processing analysis of the initial forecast to 2 look at the mix of fuels vis a vis the low-carbon 3 fuel standard obligations, and -- and what ends 4 up happening is basically the mix-up alternative 5 fuels may shift.

6 For example, ten percent ethanol in 7 gasoline assumed, going forward with no E15 in the forecast, it's not going to change the 8 9 quantity of ethanol, but the LCFS will certainly 10 change the source -- originating sources of 11 ethanol to say maybe more Brazilian, more cellulosic over time, but the total quantity 12 13 would remain the same.

So, that's one example; however, there are assumptions that, going forward in the LCFS, we'll see more and more drop in fuels - nonhydrocarbon gasoline, non-hydrocarbon -- I mean, from crude oil sources, diesel fuel.

19 So, those kinds of materials to the 20 extent that we're assuming there's increased 21 penetration that's actually going to displace 22 some of the petroleum-based gasoline and 23 petroleum-based diesel that we'll have to account 24 for.

25 So, I think, in that -- in that case,

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1 you're going to see a change of the mix, but the 2 total volume from the preliminary forecasts won't 3 be altered because of that.

4 MR. HERBERT: Thank you.

5 And also, you mentioned earlier, 6 Commissioner Scott, and I'd like to support your 7 comment that renewable hydrogen -- that it is 8 part of the blend.

9 Internal staff estimates that the 10 trigger -- the volumes of hydrogen produced will 11 trigger this - be 1505 before 2025. And so, and 12 in fact currently there is estimates that there 13 are currently even more than the thirty-three 14 percent renewable content currently in what's 15 being produced in hydrogen now.

16 COMMISSIONER SCOTT: Thanks for that.
17 We'll probably circle around with you to get the
18 -- the additional data.

19 MR. HERBERT: Okay.

And then, the other comment I had was on -- in the vehicle attributes forecast, on Slide 12, it mentioned that Vision Scenario 2 was used to -- to align with the ACC regs and how many vehicles were in the fleet. And I just wanted to mention that the --

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1 the model that was run back in 2012, with the 2 Vision Scenario 2, that was an aspirational 3 scenario that attempted to attain the 2050 4 greenhouse gas goals, and that wasn't one that 5 was used to align to the ACC regs. 6 So, there has been further refined 7 analysis and scenario work by the Vision program at ARB that had -- that's a little bit better for 8 9 EV and PHEV and all of that penetration into the 10 market. 11 COMMISSIONER SCOTT: We'll probably 12 follow up with you on that one, as well. 13 (Laughter.) 14 MR. HERBERT: Well, that's all I had. 15 Thank you. 16 COMMISSIONER SCOTT: Thank you. 17 COMMISSIONER MCALLISTER: Thanks for 18 being here. The agency work, I think -- you 19 know, we have not maybe held it up to the -- it 20 hasn't been front and center here, but I think, 21 clearly, this forecasting work and then across 22 the -- really the whole IEPR and many of the 23 themes that we are working through really demand 24 and require their agency working -- you know, 25 working groups and a lot of collaboration and

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1 data exchange and expertise exchange and that's really critical, and ARB is one of the -- one of 2 3 the -- ARB and Caltrans today -- but -- you know, 4 on the electricity front. 5 It's -- we tend to think of it as ARB and 6 PUC and -- and the ISO, but really a lot -- now, 7 the Water Board and Caltrans and others are really critical to a lot of what we do, so we 8 9 appreciate your being here and your support on 10 this. 11 COMMISSIONER MCALLISTER: All right. So, 12 pass it back --13 MS. RAITT: Okay. 14 COMMISSIONER MCALLISTER: -- to Heather. 15 I think we're going to --16 MS. RAITT: Any. 17 COMMISSIONER MCALLISTER: -- wrap up. 18 MS. RAITT: I --19 COMMISSIONER MCALLISTER: Any other --20 MS. RAITT: Any other comments in the 21 room? 22 (No response.) 23 MS. RAITT: We don't have any questions 24 on WebEx and nobody on the phone line, so I think 25 we're --

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1 COMMISSIONER MCALLISTER: All right. 2 MS. RAITT: -- ready to wrap it up. 3 COMMISSIONER MCALLISTER: Great. Well, 4 thanks for -- thanks -- thank you to staff for 5 all the great work. A lot of heavy-duty content 6 in your presentations. (Laughter.) I really 7 enjoyed it. 8 And any other comments, Commissioner 9 Scott? 10 COMMISSIONER SCOTT: Yeah. I'll just --11 I'll just add how much I appreciate your -- your 12 all's appreciation and love for the data 13 (laughter) and the thought and the care that you 14 kind of put in to making sure that we have good data, that it's reconciled well, that it really 15 16 does help feed and help us understand the demand 17 forecast that we're trying to put together. 18 So, thank you very much for that. 19 COMMISSIONER MCALLISTER: Let's -- so, 20 did you give the deadlines for comments on 21 this --22 MS. RAITT: Not yet. 23 COMMISSIONER MCALLISTER: -- particular 24 topic, et cetera? 25 MS. RAITT: Not yet.

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1	COMMISSIONER MCALLISTER: Yeah.
2	MS. RAITT: No. Thanks, so.
3	COMMISSIONER MCALLISTER: Oh, great.
4	Here it is.
5	MS. RAITT: It's on the slide here.
6	Requesting comments by April 2^{nd} and here's the
7	information about how to file comments and it's
8	also on the public notice for this workshop.
9	COMMISSIONER MCALLISTER: All right.
10	MS. RAITT: That's it.
11	COMMISSIONER MCALLISTER: Terrific.
12	COMMISSIONER SCOTT: Thank you.
13	COMMISSIONER MCALLISTER: Thanks,
14	everybody.
15	(Whereupon, at 4:14 p.m.,
16	the workshop adjourned.)
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I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, an electronic court reporter and a disinterested person, and thereafter transcribed it into typewriting.

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/s/ Rebecca Hudson

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