



TETRA TECH EC, INC.

California Energy Commission

**DOCKETED**  
**11-AFC-3**

TN # 67988

OCT 23 2012

October 23, 2012

Eric Solorio, Project Manager  
California Energy Commission  
Docket No. 11-AFC-3  
1516 9<sup>th</sup> St.  
Sacramento, CA 95814

**Cogentrix Quail Brush Generation Project - Docket Number 11-AFC-3, Responses to Data Requests per the SDAPCD letter dated 10-19-12**

Docket Clerk:

Pursuant to the provisions of Title 20, California Code of Regulations, and on behalf of Quail Brush Genco, LLC, a wholly owned subsidiary of Cogentrix Energy, LLC, Tetra Tech hereby submits the Responses to Data Requests per the SDAPCD letter dated 10-19-12 (11-AFC-3). The Quail Brush Generation Project is a 100 megawatt natural gas fired electric generation peaking facility to be located in the City of San Diego, California. The topics addressed in this letter include the following:

- Air Quality

If you have any questions regarding this submittal, please contact Rick Neff at (704) 525-3800 or me at (303) 980-3653.

Sincerely,

A handwritten signature in blue ink that reads "Constance E. Farmer".

Constance E. Farmer  
Project Manager/Tetra Tech

cc: Lori Ziebart, Cogentrix  
John Collins, Cogentrix  
Rick Neff, Cogentrix  
Gerry Bemis, CEC  
Joseph Hughes, CEC  
Ralph De Siena, SDAPCD  
Proof of Service List

TETRA TECH EC, INC.



**BEFORE THE ENERGY RESOURCES CONSERVATION AND DEVELOPMENT  
COMMISSION OF THE STATE OF CALIFORNIA  
1516 NINTH STREET, SACRAMENTO, CA 95814  
1-800-822-6228 – WWW.ENERGY.CA.GOV**

**APPLICATION FOR CERTIFICATION FOR THE  
QUAIL BRUSH GENERATION PROJECT**

**DOCKET NO. 11-AFC-03  
PROOF OF SERVICE  
(Revised 10/16/2012)**

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DECLARATION OF SERVICE

I, Constance Farmer, declare that on October 23, 2012, I served and filed copies of the attached Responses to Data Requests per the SDAPCD letter dated 10-19-12, dated October 23, 2012. This document is accompanied by the most recent Proof of Service list, located on the web page for this project at: <http://www.energy.ca.gov/sitingcases/quailbrush/index.html>.

The document has been sent to the other parties in this proceeding (as shown on the Proof of Service list) and to the Commission's Docket Unit or Chief Counsel, as appropriate, in the following manner:

*(Check all that Apply)*

**For service to all other parties:**

- Served electronically to all e-mail addresses on the Proof of Service list;
- Served by delivering on this date, either personally, or for mailing with the U.S. Postal Service with first-class postage thereon fully prepaid, to the name and address of the person served, for mailing that same day in the ordinary course of business; that the envelope was sealed and placed for collection and mailing on that date to those addresses marked **"hard copy required"** or where no e-mail address is provided.

**AND**

**For filing with the Docket Unit at the Energy Commission:**

- by sending an electronic copy to the e-mail address below (preferred method); **OR**
- by depositing an original and 12 paper copies in the mail with the U.S. Postal Service with first class postage thereon fully prepaid, as follows:

CALIFORNIA ENERGY COMMISSION – DOCKET UNIT  
Attn: Docket No. 11-AFC-03  
1516 Ninth Street, MS-4  
Sacramento, CA 95814-5512  
[docket@energy.ca.gov](mailto:docket@energy.ca.gov)

**OR, if filing a Petition for Reconsideration of Decision or Order pursuant to Title 20, § 1720:**

- Served by delivering on this date one electronic copy by e-mail, and an original paper copy to the Chief Counsel at the following address, either personally, or for mailing with the U.S. Postal Service with first class postage thereon fully prepaid:

California Energy Commission  
Michael J. Levy, Chief Counsel  
1516 Ninth Street MS-14  
Sacramento, CA 95814  
[michael.levy@energy.ca.gov](mailto:michael.levy@energy.ca.gov)

I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct, that I am employed in the county where this mailing occurred, and that I am over the age of 18 years and not a party to the proceeding.





# Quail Brush Genco, LLC

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A Project Company of Cogentrix Energy, LLC

9405 Arrowpoint Boulevard  
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October 23, 2012

Mr. Arthur Carbonell, APCE  
San Diego APCD  
10124 Old Grove Road  
San Diego, CA. 92131

Mr. Eric Solorio, Project Manager  
California Energy Commission  
1516 Ninth Street  
Sacramento, CA. 95814

Re: Data Requests per the SDAPCD letter dated 10-19-12.

Dear Mr. Carbonell and Mr. Solorio:

Pursuant to the SDAPCD letter dated 10-19-12 which outlined two (2) data requests pertaining to the QBPP revised APCD application for an Authority to Construct, please note our responses are as follows.

**Request 1** – Please provide additional data to support the NO<sub>2</sub>/NO<sub>x</sub> ratio of 1.15% used in the revised modeling. This data should include the NO<sub>2</sub>/NO<sub>x</sub> ratio both with and without the post-combustion control equipment.

**Response:** Pursuant to the APCD data request noted above and CEC staff comments, at the Workshop on October 3<sup>rd</sup>, 2012, concerning the NO<sub>2</sub>/NO<sub>x</sub> ratio utilized in the air quality impact modeling for the Quail Brush Power Project (QBPP), the Applicant is submitting its revised analysis of this issue for review in a single response.

## Background

On January 22, 2010, EPA revised the primary nitrogen dioxide (NO<sub>2</sub>) NAAQS in order to provide requisite protection of public health. Specifically, EPA established a new 1-hour standard at a level of 100 ppb (188.68 µg/m<sup>3</sup>), based on the 3-year average of the annual 98th percentile of the daily maximum 1-hour concentrations (form of the standard), in addition to the existing annual secondary standard (100 µg/m<sup>3</sup>). EPA has also established requirements for a NO<sub>2</sub> monitoring network that will include monitors at locations where maximum NO<sub>2</sub> concentrations are expected to occur, including within 50 meters of major roadways, as well as monitors sited to measure the area-wide NO<sub>2</sub> concentrations that occur more broadly across communities.

The effective date of the new 1-hour standard was 60 days after the final rule was published in the Federal Register. The final rule was published in the Federal Register on February 9, 2010 with an effective date of April 12, 2010.

NO<sub>x</sub> is a generic term for the total concentration of mono-nitrogen oxides, nitric oxide (NO) and nitrogen dioxide (NO<sub>2</sub>). NO<sub>x</sub> is produced from the reaction of nitrogen and oxygen gases in during combustion with air, especially at high temperatures wherein an endothermic reaction produces various oxides of nitrogen. In the ambient air, during daylight, NO<sub>x</sub> concentrations tend towards a photo-stationary state (equilibrium), where the ratio NO/NO<sub>2</sub> is determined by the intensity of sunshine (which converts NO<sub>2</sub> to NO) and the concentration of ozone and other reactive species (which react with NO to again form NO<sub>2</sub>). At night time, NO is converted to NO<sub>2</sub> by its reaction with ozone (O<sub>3</sub>). Also, in the presence of excess molecular oxygen (O<sub>2</sub>), nitric oxide (NO) reacts with the oxygen to form nitrogen dioxide (NO<sub>2</sub>). The time required depends on the temperature and the reactant concentrations and is relatively slow in the ambient air but may be much more rapid in combustion systems. For modeling purposes, pursuant to Appendix W of Part 51 of Title 40 of the CFR "Guideline on Air Quality Models", the following methods have been developed to simulate the chemical reaction of NO<sub>x</sub> to NO<sub>2</sub> formation. *Modeling Compliance of the Federal 1-Hour NO<sub>2</sub> NAAQS, CAPCOA, 10-27-11.*

- Tier 1 - Total Conversion
- Tier 2 - Ambient Ratio Method or ARM
- Tier 3 - Ozone Limiting Method or OLM. The Plume Volume Molar Ratio Method (PVMRM) is considered by EPA to be a Tier 3 screening method, similar to OLM.

These methods are clearly defined in Appendix W and are not repeated here.

QBPP's present modeling analysis for NO<sub>2</sub> relies upon the Tier III approach. This approach requires the following general types of data be available for the analysis:

- Appropriate model (AERMOD)
- A known significant impact level (SIL)
- Hourly ozone background data
- Post-processor in AERMOD
- Hourly NO<sub>2</sub> background data
- Paired-sum post-processor (AERMOD)

QBPP's proposed revised analysis for NO<sub>2</sub> will also rely upon the Tier III approach, as explained in the sections which follow.

#### Current NO<sub>2</sub> Analysis Under Review

The current NO<sub>2</sub> impact analysis, as submitted by QBPP relies upon the Tier III approach, as explained in the air quality impact analysis section of the AFC (Section 4.7.5). QBPP used an in-stack NO<sub>2</sub>/NO<sub>x</sub> ratio of 1.15%, based upon data provided in the CAPCOA document referenced above, for engines firing natural gas, lean burn design, equipped with SCR and CO catalyst control systems, with engine power ratings greater than 4,000 bhp. The proposed power engines at the QBPP facility are Wartsila 20V34SG-C2 units rated at approximately 12,874 bhp, consuming fuel at a rate of 80.18 mmbtu/hr. Each engine is equipped with SCR and CO catalyst control systems.

In previous submittals to CEC and APCD staff, the Applicant has presented and summarized a number of engine NO<sub>2</sub>/NO<sub>x</sub> ratio studies in support of the chosen ratio for the QBPP analysis. This data is reiterated herein, as follows:

Applicant's Response to CEC Data Request #13:

The Applicant is not aware of any publicly available source test data for the Wartsila 20V34SG-C2 engines pertinent to establishing NO<sub>2</sub>/NO<sub>x</sub> ratios. In order to perform the various levels of compliance modeling for NO<sub>2</sub>, a reasonable estimate of the in-stack NO<sub>2</sub>/NO<sub>x</sub> ratio must be made. For purposes of the QBGP NO<sub>2</sub> modeling, the Applicant's modeling staff used the recommended ratio as presented in the Appendix C table in the "*Modeling Compliance of the Federal 1-Hour NO<sub>2</sub> NAAQS, CAPCOA Guidance Document, CAPCOA, 2011*". The recommended NO<sub>2</sub>/NO<sub>x</sub> ratio for the QBGP power cycle engines was 1.15% (natural gas, IC engines, for a HP rating at 4175 using SCR and CO/VOC catalysts). The Applicant's modeling staff believes this value is both appropriate and reasonable for use for the QBGP NO<sub>2</sub> modeling based on the following:

- The above noted CAPCOA guidance lists the recommended NO<sub>2</sub>/NO<sub>x</sub> ratios for all of the natural gas fired IC engines (non-compressor duty) from 120 to 4,175 bhp as being the "statistical average of all data points". For the large engine listing (i.e., 4,175 bhp), the range of values as noted is 0.0 – 21.28%, with a statistical average of 1.15%. In order to obtain a statistical average of 1.15% from a range of values of 0.0 to 21.28%, a significant number of the data points have to be well below 1%, and we note that in this case, as well as other engine cases, many of the data ranges include "0.0" values. Values of 0.0 must be included in the data analysis, and in the case of the CAPCOA data, they were included. The proposed QBGP power cycle engines are lean burn, natural gas fired, medium speed design, with horsepower ratings of approximately 12,800 each. These engines will be equipped with both SCR and CO/VOC oxidation catalysts. As such, the Applicants modeling staff believes that an NO<sub>2</sub>/NO<sub>x</sub> ratio of 1.15% is a reasonable and justifiable value for use in the NO<sub>2</sub> compliance modeling analysis.
- The Applicant notes that the CAPCOA default value for the engine type and fuel is listed at 10%. This value was not used by the Applicant because it ignores the statistical average data presented for the larger engine categories (i.e., 4,175 bhp) and it represents a value that is approximately 8.7 times higher than the statistical average for this engine class. In other words, it ignores the fact that a large preponderance of data for this engine class were in the range of 0.0 to less than 1.0%.

The Applicant's consultant staff also reviewed a number of publicly available technical and research papers on the topic of NO<sub>2</sub>/NO<sub>x</sub> ratios. Our general comments on these are summarized below.

1. The Applicant, per the CAPCOA guidance (Section 7.2), consulted the EPA SCRAM webpage to ascertain if any new or recent data on any EPA generated NO<sub>2</sub>/NO<sub>x</sub> ratio databases were available. No such data was noted as of March 6, 2012.
2. A moderate amount of NO<sub>2</sub>/NO<sub>x</sub> ratio data obtained by the Applicant for this review were directly applicable to reciprocating engines. Although some of this data is not directly applicable to large lean-burn IC engines such as the proposed QBGP engines, the data indicated the following:
  - a. The NCFRC Tutorial on Combustion indicates that NO production suddenly increases at temperatures around 2,800°F and thus an opportunity exists to control NO by staying below this temperature window. The tutorial also states that the formation of NO<sub>2</sub> is not significant during

the combustion process, but that NO oxidizes to NO<sub>2</sub> in the atmosphere and thus all NO is potential NO<sub>2</sub>. (see <http://www.nfrcr.uci.edu/EnergyTutorial/combustion.html>)

- b. In Chapter 106 – Permits by Rule, the TNRC states in subchapter W, sections 106.511 and 106.512 that the default NO<sub>2</sub>/NO<sub>x</sub> ratio for engines emitting NO<sub>x</sub> at less than 2.0 g/hp-hr is 0.4. The QBGP engines emit NO<sub>x</sub> at rates well below 2.0 g/hp-hr. The Applicant notes that the IC engine default values are very general in nature, and are not specific to any particular engine design, i.e., lean burn, rich burn, etc., nor are they specific to any fuel (gas or liquid), or add-on control technology. In addition, we note that these values were established based on information prior to the rule adoption date of 8-9-2000, thus the values do not, in the Applicant's opinion, represent current research for large lean burn natural gas fired IC engines equipped with SCR and oxidation catalyst controls.
- c. In a technical presentation by ICAC dated 7/2008, a gross range of values for in-stack NO<sub>2</sub> is presented as 30-70% for a wide range of combustion devices such as turbines, diesel engines, 2 stroke engines, and reciprocating gas lean burn engines. No references accompany this presentation, so it not known where or how this data range was established, what accuracy levels the data range represents, or how old the data are that make up the data range. (*ICAC, Advances in NO<sub>x</sub> Testing with Portable Analyzers, Advances in Emission Control and Monitoring Technology for Industrial Sources, July 2008*)
- d. Data presented in a technical paper in the Journal of the Air and Waste Management Association (*Impact of Oxidation Catalysts on Exhaust NO<sub>2</sub>/NO<sub>x</sub> Ratio from Lean-Burn Natural Gas Engines, D.B. Olsen, et.al., JAWMA, Volume 60, July 2010*) indicates that: (1) high oxygen levels favor more conversion to NO<sub>2</sub>, whereas low oxygen levels favor more conversion to NO; (2) for oxygen levels above 10%, which is the case for most lean-burn natural gas engines (including the QBGP proposed engines), the NO<sub>2</sub>/NO<sub>x</sub> ratio is relatively insensitive to oxygen level, therefore the dominant factor influencing equilibrium composition in lean burn natural gas engine exhaust is temperature. Data presented for a large lean burn, 4-stroke, natural gas fired engine (Waukesha 3521, rated at ~740 HP) indicated that the post-catalyst NO<sub>2</sub>/NO<sub>x</sub> ratio was 0.0. The value ranges are consistent with the range of values presented in the CAPCOA guidance document listed above. In addition, the paper indicates that post-oxidation catalyst NO<sub>2</sub>/NO<sub>x</sub> ratios decrease significantly across the catalyst. NO<sub>2</sub> to NO conversion ranges from 8.5 to 100%. In most cases, most of the NO<sub>2</sub> is converted to NO by the catalyst. The paper indicates that this conversion may be counter-intuitive because the function of the catalyst is "oxidation", however oxidation catalysts for natural gas engines are designed to oxidize CO, VOCs, and aldehydes, and that NO<sub>2</sub> is a very effective oxidation agent.
- e. Data presented in EPA 454/R-00-037 (*Final Report-Volume 1, Testing of a 4-Stroke Lean Burn Gas-Fired Reciprocating Internal Combustion Engine to Determine the Effectiveness of an Oxidation Reduction Catalyst System for Reduction of HAPs Emissions, OAQPS, September 2001*) for a Waukesha 3512 GL lean burn, natural gas fired engine rated at ~738 HP, equipped with an oxidation catalyst, showed post-catalyst NO<sub>2</sub>/NO<sub>x</sub> ratios of 0.0%. The Applicant has reviewed the test data summaries presented in this report and has constructed the following table to show the various test measurements for NO, NO<sub>x</sub>, and NO<sub>2</sub> for the pre- and post-catalyst scenarios. These data indicate that the in-stack NO<sub>2</sub> for the post-catalyst scenario is 0.0%.

Summary of NO, NO<sub>2</sub>, and NO<sub>x</sub> data from EPA 454/R-00-0037, Sept 2001.

PPM, wet								
Data/Run Case #	1	2	3	4	5	6	7	8
NO pre-cat	34.762	15.089	16.156	37.505	13.288	98.067	55.238	9.314
NO post-cat	90.771	60.962	60.266	85.112	58.462	168.311	117.94	47.021
NO <sub>2</sub> pre-cat	52.508	43.941	41.465	47.879	43.621	67.85	60.557	38.29
NO <sub>2</sub> post-cat	0	0	0	0	0	0	0	0
NO <sub>x</sub> pre-cat	87.271	59.029	57.621	85.385	56.908	165.917	115.794	47.602
NO <sub>x</sub> post-cat	90.771	60.962	58.79	85.112	58.462	168.311	117.94	47.021
Calculated values								
NO <sub>2</sub> post-cat, ppm	0	0	-1.476	0	0	0	0	0
% NO <sub>2</sub> pre-cat	60.2	74.4	72.0	56.1	76.7	40.9	52.3	80.4
% NO <sub>2</sub> post-cat	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0
PPM, wet								
Data/Run Case #	9	10	11	12	13	14	15	16
NO pre-cat	33.413	45.902	33.405	35.26	10.02	77.413	26.79	34.488
NO post-cat	89.705	104.997	89.422	90.195	52.452	145.274	79.062	90.15
NO <sub>2</sub> pre-cat	52.027	57.475	52.693	53.089	39.757	63.298	49.092	52.342
NO <sub>2</sub> post-cat	0	0	0	0	0	0	0	0
NO <sub>x</sub> pre-cat	85.442	103.377	86.098	88.348	49.776	140.711	75.883	86.83
NO <sub>x</sub> post-cat	89.705	104.997	89.422	90.195	52.452	145.274	79.062	90.15
Calculated values								
NO <sub>2</sub> post-cat, ppm	0	0	0	0	0	0	0	0
% NO <sub>2</sub> pre-cat	60.9	55.6	61.2	60.1	79.9	45.0	64.7	60.3
% NO <sub>2</sub> post-cat	0.0	0.0	0.0	0.0	0.0	0.0	0.0	0.0

Assumptions:

1. NO<sub>x</sub> = NO + NO<sub>2</sub>, or variations of this equation for calculated values Avg % NO<sub>2</sub>, pre-cat 62.5
2. NO<sub>2</sub> = NO<sub>x</sub> - NO Avg % NO<sub>2</sub>, post-cat 0.0
3. NO = NO<sub>x</sub> - NO<sub>2</sub>

The Applicant also obtained for review a number of publicly available articles, technical papers, and research summaries on the issue of NO<sub>2</sub>/NO<sub>x</sub> ratios. Most, if not all of these sources, addressed the ratio issue in general terms or in terms of application to devices such as turbines and boilers, and as such, little information related to reciprocating lean burn, 4-stroke, natural gas fired engines was gleaned from these sources. These sources and references are listed as follows:

1. APTI-EPA Combustion Evaluation Course #427, Control of Oxides of Nitrogen, (Acurex Corp.).
2. Energy, Technology, and the Environment, by Paul Ih-fei Liu, ASME Press, 2005 (ISBN 0-7918-0222-1), Chapter 4.
3. Clarkson College, Course text on "Thermodynamics of NO and NO<sub>2</sub> Formation", web2.clarkson.edu.
4. Observations of NO<sub>2</sub> Formation in Two Large NG Fired Boilers, IJPG2000-15103, V. Bland et. al., July 2000.
5. Tri-Mer Corporation, Tri-NO<sub>x</sub> Control System Brochure, www.tri-mer.com, 2004.
6. University of Leeds, United Kingdom, An Investigation Into NO-NO<sub>2</sub> Conversion and CO Emissions from Gas Turbine Exhaust, Grant #GR/M20167/01, M. Pourkashanian, et.al., 2001.
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11. 2000 International Joint Power Generation Conference, Observations of NO<sub>2</sub> formation in Two Large Natural Gas Fired Boilers, V. Bland, et.al., IJPGC2000-15103, 2000.
12. ASME, Combustion Characteristics and NO<sub>x</sub> Formation of Gas Turbine System with Steam Injection and Two-Stage Combustion, Y. Ohno, et.al., Research Center for Advanced Energy Conversion, Nagoya University, Japan, 2000.
13. GE Oil and Gas-Nuovo Pignone S.p.A, A Simple Model for NO<sub>x</sub> Formation in Diffusion Gas Turbine Combustors: Rig Test Validation with a Wide Range of Fuel Gases, S. Cocchi, et. al., not dated.
14. ASME Turbo Expo 2005, The Nature of NO<sub>x</sub> Formation Within an Industrial Gas Turbine Dry Low Emission Combustor, K. Syed, et.al., 2005.
15. Personal Communication, Robert Finken, Delta Air Quality Services, 9/10/10.
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17. GE Power Systems, Development of the GE Quiet Combustor and Other Design Changes to Benefit Quality, H. Miller, GER-3551.
18. GE Power Systems, Gas Turbine Emissions Control, R. Pavri, et. al., GER-4211, 2001.
19. ASME Turbo Expo, Advanced Gas Turbine Combustion System Development for High Hydrogen Fuels, J. Wu, et.al., GT2007-28337, 2007.

The Applicant concludes that based on the data presented above, the use of an in-stack NO<sub>2</sub>/NO<sub>x</sub> ratio of 1.15% per the CAPCOA guidance document for the proposed Wartsila 4-stroke, lean-burn, natural gas

fired reciprocating engines, is a reasonable and appropriate value for use in the NO<sub>2</sub> compliance and impact modeling.

Applicant Responses dated June 4, 2012, to CEC Data Requests 71-74

71. Perform source testing for nitrogen dioxide and nitric oxide on an existing Wartsila 20V34G-C2 engine or similar model. The Applicant objects to this request as it seeks information that is not reasonably available to the applicant. The Applicant is also not aware of any recently certified facilities that have been subjected to pre-AFC certification testing. Our reasons for the objection are as follows:

1. The Applicant does not presently own a 20V34SG-C2 engine that can be tested to establish or verify the requested ratio data.
2. The Applicant sought this information from the manufacturer but was informed that no such data for the 20V34SG engines or variants is available.
3. The Applicant is not aware of any operating facility where it can obtain this information. The Applicant is aware of three (3) facilities in the US that have used the –C2 variant engine. These facilities are as follows:
  - a. Hutchinson Utilities Commission  
225 Michigan St.  
Hutchinson, MN 55350  
# of engines installed = 1 (not PSD)  
Permit most likely issued by the State of Minnesota-Dept of Health  
Contract awarded 10/2011, operations expected in late 2012.
  - b. Golden Spread Electric Coop  
905 South Filmore  
Suite 300  
Amarillo, TX 79101  
# of engines installed = 18 (not PSD, prior to GHG Tailoring Rule)  
At the Antelope Station in Abernathy, TX  
Permit most likely issued by Texas CEQ-Air Div  
Operations began in 6/2011.
  - c. Lea County Electric Coop  
1300 W Ave D  
Lovington, NM 88260  
# of engines installed = 5 (not PSD)  
At the LCEC Generation, LLC site  
Permit most likely issued by NM Environment Dept-Air Quality Bureau  
Contract awarded early 2010, operations expected in early fall 2012.

Based on preliminary contacts with these sources, as well as searches on the websites of the above-referenced permitting agencies, the one facility that is operational (GSEC-Antelope) has either not tested for NO<sub>2</sub>/NO<sub>x</sub> ratios, or if tests have been done, they have not been released for public use. The Applicant cannot compel this facility to conduct such testing or to release the results of any non-publicly available testing that has been completed.

4. The Applicant also believes that this information is not reasonably necessary to evaluate the potential impacts of the proposed project or for the CEC to make a decision on the AFC. The justification presented in the background section preceding this data request includes what the Applicant believes to be premised on a misunderstanding of the data already submitted in these proceedings.

The background section states that the Applicant's use of the CAPCOA "statistical average value" for the source category is not appropriate for an engine that is 3 times larger than the units proposed by QBPP. The Applicant disagrees with this statement because the CAPCOA recommended value and the data used in the Applicant's modeling, constitutes the best available scientific data and is appropriate. Further, as is discussed below, this data is representative of the source class.

The Applicant notes that both the CAPCOA referenced document as well as the San Joaquin Valley APCD modeling guidance document titled "Assessment of Non-Regulatory Options in AERMOD-Specifically OLM and PVMRM, 9/2010", indicate that "*Currently, limited information is available on in-stack NO<sub>2</sub>/NO<sub>x</sub> ratios nation-wide. A literature search of available data revealed in-stack NO<sub>2</sub>/NO<sub>x</sub> ratios for a limited number of sources, see Appendix C. If a source is not listed, the source type that best represents the source under review will be used.*" The Applicant, in its use of the CAPCOA "recommended value" for large natural gas fired, lean burn engines, with controls such as SCR and CO catalysts, is simply following the guidance document. The value used may well be for an engine that is smaller than what is proposed by QBPP, but the basic engine characteristics for the category delineated in the CAPCOA listing are present, i.e., 4000 HP or above, natural gas fired, lean burn design, 4-stroke configuration, equipped with SCR and CO catalyst.

The Applicant used the "recommended value" which was established by CAPCOA (Engineering Managers) and was based on a statistical average. The Applicant did not use the range, because, as we stated in response to CEC Data Request #13 (docketed on March 8, 2012 as one of Applicant's responses to the CEC's Data Request Set 1), the calculation of a statistical average of 1.15%, with a range of values from 0% to 21.28% requires that an overwhelming majority of the values in the range be less than 1%. For this reason the average or "recommended value" was used. Furthermore we note that the CAPCOA document was a collaborative effort between such agencies as the Air Resources Board, various APCDs/AQMDs, the CEC, and EPA Region 9. As such, the Applicant should be afforded the option of relying upon the CAPCOA document until such time as the database(s) provide a more robust data set covering a wider variety and size of sources, as well as operational scenarios. Additionally, the applicant notes that the data submitted in response to CEC Data Request #13 included data for similar engine configurations that shows very low NO<sub>2</sub>/NO<sub>x</sub> ratios which are consistent with the CAPCOA listing. The Applicant has used, to the best of its ability, the best data available.

At the request of EPA Region 9, the Applicant also contacted San Joaquin Valley APCD on March 26, 2012 in an effort to obtain information on potentially similar engines and their emissions. In response, Leland Villalvazo at the San Joaquin Valley APCD has recently supplied the Applicant with the following additional information:

- a. **Stationary Source data**, included as Attachment #1 was an excel spreadsheet that contains data on four (4) engine models. Data set 1 was for a Cooper-Bessemer, NG fired, 2-stroke engine rated at 4000 hp, this engine had no add-on controls for NO<sub>x</sub> or CO. Data set 2 was for a marine MaK/8M32 engine rated at 5046 hp, firing diesel fuel only, equipped with SCR and CO catalyst. Data set 3 was for a marine Stork/8TM410 engine rated at 5720 hp, firing diesel fuel only, with no controls. Data set

4 was for a Fairbanks Morse 38ETDD8-1/6, 2-stroke, dual-fueled engine rated at 4410 hp, equipped with SCR only. Applicant determined that none of these data sets were applicable to the proposed project. None of these engines are similar to the QBPP Wartsila engines in one or more of the following categories: fuel type, stroke configuration, HP, or service (peaking power units). Therefore, it does not make sense to rely on these data sets in analyzing the proposed project.

- b. **Compliance Verification Report**, included as Attachment #2 was a variance compliance report dated February 2010 for California Power Holdings, LLC, Unit 12, which is a Deutz, natural gas fired engine, rated at 4157 hp, equipped with SCR, with **no** CO catalyst. The compliance report was accompanied by a summary of 70 “short term” source tests on Unit 12 for CO, NO, NO<sub>2</sub>, NO<sub>x</sub>, and CO<sub>2</sub>. The statistical average NO<sub>2</sub>/NO<sub>x</sub> ratio from these tests was 0.67%, with 45 of the tests showing NO<sub>2</sub>/NO<sub>x</sub> ratios of 0.0%.

Data contained in Attachment #2 is for an engine with similar characteristics as the QBPP engines, but notably has no CO catalyst. Even without the CO catalyst, this engine showed NO<sub>2</sub>/NO<sub>x</sub> ratios that are consistent with the CAPCOA listed values, and as such, the Applicant believes its use of the CAPCOA value is both representative of the source class, and is a reasonable value for use in the impact analysis.

72. Provide NO<sub>2</sub>/NO<sub>x</sub> ratios during the times post combustion equipment are not operating or operating at reduced removal efficiencies. Quail Brush objects to this data request as it seeks information that is not reasonably available and which is not necessary to evaluate the proposed project’s potential impacts. For the reasons discussed in response to DR 71 above, the current NO<sub>2</sub>/NO<sub>x</sub> ratio databases and available information do not provide any applicable data on which to establish such ratios for any operational scenario other than normal or steady state operations with respect to large, natural gas-fired, lean burn, 4-stroke, internal combustion engines such as those proposed for the Quail Brush project.

The Applicant is also not aware of any basis for utilizing a lower or different ratio for non-steady state operational periods such as start-ups and commissioning. Being unaware of any basis for utilizing a lower NO<sub>2</sub>/NO<sub>x</sub> ratio for periods such startup, commissioning, etc., the Applicant’s decision to refrain from using different values for these non steady-state operational scenarios is reasonable and justified. Therefore, no further calculations should be required.

#### CEC October 3<sup>rd</sup>, 2012 Workshop Issues

Based on staff comments at the 10-3-12 workshop which indicated that there was still a “confidence” issue with respect to the NO<sub>2</sub>/NO<sub>x</sub> ratio value used by QBPP, the Applicant submits the following comments and data for staff review.

1. Per EPA, a default NO<sub>2</sub>/NO<sub>x</sub> ratio of 50% can be used without justification. QBPP is not proposing to use this default value as we believe it does not accurately represent the design and operational characteristics of the proposed power cycle engines. In addition, the Applicant has not been able to identify any NO<sub>2</sub>/NO<sub>x</sub> ratio data for any similar designed or control equipped engines that have ratios approaching 50%.
2. CEC staff presented a graph of NO<sub>2</sub>/NO<sub>x</sub> ratio data derived from the California Power Holdings, LLC data noted in Response 71(b) above. Staff opined that there were a number of these test values that showed “zero” values, and that the values may be questionable. The Applicant cannot speculate on the presence of the “zero” values. We do note that, (a) the testing was accepted by the SJVAPCD as part of its variance compliance enforcement for the engine in question, and (b) based upon a review

of the variance order, we believe the tests were conducted at or near full load conditions, as this is the subject of the variance and the required testing. Additionally, we note that this data was not presented by the Applicant as the sole justification for the value chosen in our analysis, but was, just one facet of the support data presented, and that this particular data set supports the low ratio value proposed by QBPP.

3. In addition to the data presented in item 2 above, the Applicant notes that a significant amount of data that is presented in the CAPCOA listings also contain “0” values, which were included in the statistical averages as calculated by CAPCOA. Therefore, we must conclude that a NO<sub>2</sub>/NO<sub>x</sub> ratio of “0” is a valid measurement for a wide variety of these category engines.
4. CEC staff also asked about the stoichiometry of the proposed engine as compared to other similar Wartsila variant engines. Data supplied by Wartsila indicates the following:
  - a. The C2 engine, and the “B” version installed at the Modesto Irrigation District, facility are running on the Miller cycle, which is a modified Otto cycle.
  - b. The C2 engine has a per cylinder rating of 480 kWm, and an engine rating of 9.3 MWe, while the B version has a cylinder rating of 435 kWm, and an engine rating of 8.4 MWe.
  - c. Both engines have individual cylinder controls for air, fuel, injection timing and spark timing. This allows each cylinder to be optimized for stable combustion in a narrow window between “knocking” and “misfiring”.
  - d. The proposed C2 engine design achieves stable combustion in a matter of a few minutes, i.e., from a start the engine ramps to speed (720 rpm for 60 Hz power generation) in under 30 seconds. The total time for the engine to achieve full load is 5 minutes. Two of the contributing factors to such quick combustion stabilization are the use of the “warm start” and “fuel” heaters proposed for the plant. The warm start heaters are used to pre-heat the engine blocks and components, while the fuel heaters are used to provide a heated fuel stream to the engine which increases fuel mixing and promotes optimized combustion.
  - e. Both engine variants are lean burn, i.e., an excess air ratio of about 2:1, and both are firing PUC grade natural gas.

In a lean burn gas engine, the mixture of air and gas in the cylinder is “lean”, i.e., more air is present in the cylinder than is needed for combustion. With leaner combustion, the peak combustion temperature is reduced and less NO<sub>x</sub> is produced. Higher output can be reached while avoiding “knocking” and the efficiency is increased as well, although a too lean mixture will result in misfiring. Ignition of the lean air-fuel mixture is accomplished with a spark plug located in the pre-chamber, giving a high-energy ignition source for the main fuel charge in the cylinder. Stable and well controlled combustion also contributes to less mechanical and thermal load on the engine components.

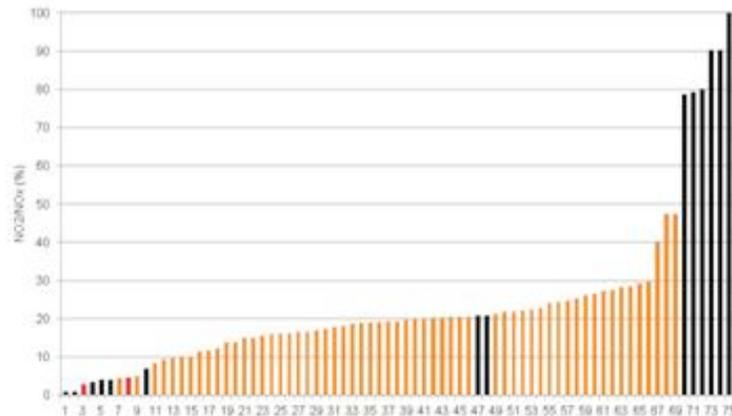
The main parameters governing the rate of NO<sub>x</sub> formation in internal combustion engines are peak combustion temperature and residence time. The temperature is reduced by the combustion chamber air-fuel ratios, i.e., the higher the air-fuel ratio the lower the temperature, and consequently the lower NO<sub>x</sub> emissions. In the proposed engine, the air-fuel ratio is very high and is uniform throughout the cylinder, due to premixing of the fuel and air before introduction into the cylinders. Maximum temperatures and subsequent NO<sub>x</sub> formation are therefore low, since the same specific heat quantity released by combustion is used to heat up a larger mass of air. Benefiting from this unique feature of the lean-burn principle, the NO<sub>x</sub> emissions from the Wartsila 34SG family of engines (B and C2 versions) are extremely low. Appendix F.1 of the AFC and APCD application documents present a detailed discussion and description of the engine technology and operating and combustion principles (Attachment F.1-2 Wartsila 34SG Technical Brochure).

Pursuant to the Applicants response to DR #13 (discussed above), the Applicant again sought this information from the manufacturer but was informed that no such data for the 20V34SG engines or variants is available. Notwithstanding the foregoing, the manufacturer recently supplied some pre-catalyst NO<sub>2</sub>/NO<sub>x</sub> ratio data for the SG “family” of engines, which is discussed further below.

In addition to the above the Applicant has reviewed the following existing data sets in an attempt to identify a suitable NO<sub>2</sub>/NO<sub>x</sub> ratio value that may represent a more conservative value as compared to the current value at 1.15%.

1. The CAPCOA data set for natural gas-fired, lean burn engines, equipped with a combination of SCR, CO catalysts, or 3-way catalysts indicates a range of recommended values of 0.9% to 19.46%, with an engine category default value of 10%. The average of the recommended values for the eight (8) engines listed is 4.04%. This average value accounts for a significant number of “0” values in the various engine result tabulations.
2. The data contained in the EPA ISR database, which duplicates data in the CAPCOA database to some extent shows that for the four (4) engines listed in the database which match the design, control, and fuel characteristics noted earlier, that the average NO<sub>2</sub>/NO<sub>x</sub> ratios range from 1.14% to 3.59%, with the average of all values being 1.48%. This average value accounts for a significant number of “0” values in the various engine result tabulations.
3. The data contained in the recent listing obtained from the SDAPCD for the seven (7) engines listed as being lean burn, natural gas-fired, with SCR and CO catalysts, etc., indicates a range of recommended (average) values of 6.5% to 24.6%, with the average of all values being 14.03%.
4. The overall range of averages from the above is 1.48% to 14.03%, with an overall average of 6.51%. If we increase this value to 10% to account for variances in design, control equipment efficiencies, and catalyst differences, we are essentially at the engine category default value of 10%.
5. Using the same ratio of steady state to startup/commissioning ratios in the Pio Pico modeling analysis, i.e., steady state ratio of 10% multiplied by a factor of 1.85, results in a NO<sub>2</sub>/NO<sub>x</sub> ratios value applicable to the QBPP engines of 18.5% for startup and commissioning periods, etc.
6. Wartsila has supplied some preliminary data on pre- oxidation catalyst NO<sub>2</sub>/NO<sub>x</sub> ratio data for Wartsila engines at 100% load in the graph below.

Engine family ID key: (orange-SG engines, black-DF engines, red-GD engines):



Wartsila's analysis of this preliminary data is as follows:

**All measurements (all engine families)**

Average - 23.6%

Median - 19.3%

**SG Engine family only**

Average - 20%

Median - 19.3%

Wartsila expects that the oxidation catalyst used on the SG engines will reduce NO<sub>2</sub> by approximately 40%. Application of this reduction value to the SG engine pre-catalyst average values results in a NO<sub>2</sub>/NO<sub>x</sub> ratio value of 12%, which is well below the estimated worst case hour value of 18.5% established above.

**Proposed Revised NO<sub>2</sub> Impact Analysis**

Based on the above, the Applicant concludes that a NO<sub>2</sub>/NO<sub>x</sub> ratio value of 18.5% is a reasonable default value for the QBPP engines for all modes of operation, i.e., steady state, start-up, shutdown, and commissioning.

The proposed revised value represents a NO<sub>2</sub>/NO<sub>x</sub> ratio increase of ~16 times over the previously used value.

A revised NO<sub>2</sub> modeling analysis will be prepared using the new ratio value, and will be consistent with the CAPCOA Tier III requirements, with the final results, including the input and output modeling files supplied to CEC and APCD staff.

**Request 2** – Please provide a more detailed stack diagram (top and side views) demonstrating that source testing of the engines will be possible. Please include the out diameter of the stacks (including insulation), distance between the stacks, and dimensions of platforms around the stacks.

**Response:** The source testing ports are not located in the stack. The ports for both the CEMS and periodic source tests will be located in the 48" exhaust duct as described below. The exact location will be determined later in the design phase. Since these ports are located in the exhaust duct which is approximately 14' above grade, access must be provided as well as working space at the test ports. These are detailed design issues that will be finalized during the detailed design of the project. The size of the ports will be determined for the CEMS upon selection of the CEMS supplier consistent with his sampling probe requirements. Because of safety concerns with the high temperature of the exhaust gas and the exhaust duct being under positive pressure, selection of test port size is normally done after selection of a testing firm consistent with the required stack sampling requirements, test methods and filter probe size requirements are known. Cogentrix Energy staff notes that similar testing and CEMS port locations were approved by the Colorado DPHE (Air Bureau) for use on the Plains End facility which operates a number of the earlier variant SG family engines.

The ports will be the ductwork downstream of the SCR/CO catalyst in the nominal 48" exhaust duct prior to the exhaust silencer. Ports will be located in compliance with 40 CFR 60 requirements and a minimum of two diameters downstream of a flow disturbance and a minimum of ½ diameter upstream of the next

flow disturbance. Adequate space is available for test ports which are expected to be 45 Degrees above horizontal on each side of the duct or 45 degrees above and below the horizontal centerline of the duct depending final platform design and CEMS probe requirements. Size of both test and CEMS ports will be determined during the detailed design phase of the project after consultation with both the selected testing company and the CEMS supplier. The final location for each engines' test ports will be selected in such a manor to meet 40 CFR 60 requirements as well as providing suitable access for both personnel and equipment trailers and safe working conditions. The location of the test ports will also depend upon the location of the structural framework for the exhaust ducts and stacks which is not yet finalized.

Cogentrix Energy staff will supply copies of the design drawings of the stacks and engine exhaust ductwork and structural components to the APCD when the design is completed.

Please feel free to contact me at (704) 672-2818 if you have any questions concerning these issues of responses.

Sincerely,

A handwritten signature in black ink, appearing to read 'C. Richard Neff', written in a cursive style.

C. Richard Neff

Vice President – Environment, Health & Safety

CC: Eric Solorio, CEC  
Gerry Bemis, CEC  
Joseph Hughes, CEC  
Ralph De Siena, SDAPCD