From: Mary Leslie <mleslie@labusinesscouncil.org>

To: "robert.weisenmiller@energy.state.ca.us" <robert.weisenmiller@energy.sta...

CC: Michelle Garakian <mgarakian@labusinesscouncil.org>, Adam Jacobson <ajac...

**Date:** 5/12/2011 1:35 PM

**Subject:** Follow up to our meeting at the CEC IPPR hearing!

Attachments: Fact Sheet -- Making a Market.doc; 75 MW motion.pdf; CLEAN LA COALTION LETT

ER.pdf; Endorsers 041911.pdf; CLEAN LA 150 MW-SACRAMENTO VERSION.pptx

Commission Chair Weisenmiller, Commissioner Douglas and Commissioner Peterman,

Thank you for inviting me to testify at the IEPR hearing on Distributed Generation last Monday. It was a pleasure meeting both of you. Next week we will submit our written testimony to Heather Raitt and will copy both of you. Per our conversation, I have attached materials that we at the LABC, along with our FiT coalition have been working on. We look forward to working with the CEC in the future to determine proposed solar policy. Included and attached are:

- Attached is the LABC/UCLA solar power point presentation presented Monday.
- A letter in support for a 150 MW Solar FiT, which if implemented in 2011 and planned through 2016, would enable LA businesses and residents to take full advantage of \$300 million in federal tax credits which would fund up to 30% of solar panel installation costs.
- Making a Market executive summary (see attached Fact Sheet)
- o This study explores the potential for a new privately funded and publically incentivized market for multifamily rooftop solar that reduces owner and tenant utility costs, provides a new revenue stream (FiT), and creates and retains jobs for Los Angeles workers.
- o The executive summary can be downloaded online at: http://labusinesscouncil.org/online\_documents/2011/LABC-Exec-Summary-Brochure-2011-Final-r-1.pdf
- Our initial two studies on a FiT for LA
- o The first study, entitled Designing an Effective Feed-in Tariff for Greater Los Angeles can be downloaded online at:

http://labusinesscouncil.org/online\_documents/2010/Designing-an-Effective-Feed-in-Tariff-for-Greater-Los-Angeles-040110.pdf

o The second study, entitled Bringing Solar Energy to Los Angeles assesses a FiT and its impacts to the City. It can be downloaded online at:

http://labusinesscouncil.org/online\_documents/2010/Consolidated-Document-070810.pdf

- The 75 MW motion, which was recently introduced by LA City Council President pro Tempore in the Energy and Environment Committee for adoption by the LA DWP
- And a list of endorsers for our CLEAN LA Program

Thank you and please let me know if we can be of any service (i.e. testifying at hearings, commission hearings, panels, etc.)

Many Thanks, Mary Leslie DOCKET

11-IEP-1G

DATE RECD.

MAY 12 2011

MAY 12 2011



### **FACT SHEET**

Making A Market: Multi-family Rooftop Solar and Social Equity in Los Angeles

Visit <u>www.labusinesscouncil.org</u> to download the Executive Summary

#### **General Overview/Context:**

- This study, a partnership between UCLA and USC researchers, builds on past research showing that Los Angeles has tremendous untapped rooftop solar potential.
- This study's unique contribution is to show the vast solar potential available on multi-family housing units primarily, large apartment buildings.
- A well-designed multi-family solar program can provide significant benefits to Angelenos, particularly those at the lower end of the income range.
- This rooftop solar program will supply renewable energy at a reasonable cost, spur private investment, create thousands of new jobs and reduce greenhouse gas emissions.

#### **Key findings:**

- Many of the rooftops with the greatest potential for solar power are found in economically depressed neighborhoods – and the potential is spread city-wide.
- A multi-family solar program can create job opportunities and stabilize distressed neighborhoods. We estimate 4,500 job-years would be created by a 300 MW program.
- The program can, if well-tailored, provide monetary benefits for low-income residents in the form of rebates or reduced energy costs.
- And it contributes to a larger pool of clean, renewable energy that can power homes and businesses throughout the city.

#### Overall potential:

- We estimate that about 300 megawatts of multi-family capacity could be built if property owners
  were adequately incentivized with a payment equivalent to 24-26 cents per kilowatt-hour. This
  would be a significant contribution to the city's renewable energy portfolio, providing enough
  power to supply 30,000 typical homes.
- It will be easier and less expensive to harness significant quantities of solar power from multifamily roofs than from single-family homes or smaller commercial rooftops.

#### Multi-family residents in Los Angeles:

- Just under half of the city's population 1.7 million people lives in multi-family housing. Of these, 94 percent are renters.
- The median household income in multi-family housing is about \$36,000 per year, compared to a median household income of \$71,800 for single family homes in the city.

#### Solar + equity potential:

An overlay map shows where low-income residents live, and where solar potential lies. The
greatest overlap may be found in Hollywood, Westlake, Koreatown and across large sections of
the San Fernando Valley.



 By targeting economically distressed areas with significant solar potential, a multi-family solar program can serve many low-income residents and, if properly designed, can benefit those residents in a number of ways.

#### Modeling details:

- The greatest potential for cost-effective solar development is among commercial apartment buildings (of 5+ units). These buildings can take advantage of both an investment tax credit and standard depreciation.
- Based on economic modeling, we believe that a rate of 24 to 26 cents per kilowatt-hour would be sufficient to attract a significant number of property owners.
- This rate could be in the form of a direct payment, as in the case of a feed-in tariff (FiT), or a combination of payment and rebates, such as with net-metering
- Based on an analysis of expected demand, we estimate that 300 MW of capacity could be generated in the next 5 to 10 years.
- This program could reduce CO2 emissions by 6.7 million tons (compared to coal) or 4.1 million tons (compared to natural gas). This is comparable to removing between 69,000 and 112,000 cars from the roads over 10 years.

#### **Barriers and solutions:**

- Local solar incentives are declining, and there is currently no solar FiT in Los Angeles.
  - o Policy makers can easily determine that the benefits of a robust incentive program offset its modest costs, and that the solar FiT is an important policy solution.
- It is difficult to channel benefits from a solar program directly to tenants.
  - Policy makers can require that building owners participate in energy efficiency programs
    that directly benefit residents in the form of rebates or reduced utility costs. Other creative
    solutions may be possible, too.
- It is a challenge to ensure that job creation benefits accrue to local residents, particularly in economically distressed areas
  - Potential solutions include local labor requirements; targeted projects based on mapping data; job-training programs in neighborhoods where multi-family solar installations are located.

#### Overall rationale for multi-family solar:

- LA Housing Partnership says it best: "The beauty of the solar panels is that they offset our costs so much so that we pay nothing for utilities, allowing us to funnel those savings into our resident programs, providing computers, education programs and activities for the community."
- Rooftop solar is a clean, renewable energy source that can help wean Los Angeles off coal-fired power – and provide a tremendous economic boost to the city. Adding multi-family housing to the mix will broaden the potential for more Angelenos to participate.

#### MOTION

A two part UCLA study (Bringing Solar to Los Angeles: An Assessment of the Feasibility and Impacts of an In-basin Solar Feed-in Tariff Program) commissioned by the Los Angeles Business Council shows that a well-designed Feed-in Tariff (FiT) program could help the Department of Water and Power (DWP) successfully achieve a number of important policy objectives. Key policy objectives include meeting the DWP's renewable energy goals, generating private investment in renewables and creating green jobs.

The UCLA study demonstrates that there is ample rooftop capacity in the City to implement a successful program; and that a disproportionate amount of it is located in economically challenged parts of the City. These areas suffer from high unemployment rates that desperately need private sector investment and new jobs.

The DWP has proposed a 150 megawatt (MW) FiT program to be implemented over 15 years. SB 32 currently requires utilities to implement at least a 75 MW FiT program. There is broad support among the business and the environmental community for a viable FiT program to be implemented in the near term to take advantage of federal tax credits.

In the interests of the City being compliant with SB 32 requirements and to create an economic development strategy that advances our renewable portfolio objectives, the DWP should pursue the implementation of a Fit program.

I THEREFORE MOVE that the Department of Water and Power report to the Council on the implementation of a 75 MW Feed-in Tariff (FiT) pilot program; including the pace of implementation and commensurate annual costs.

PRESENTED BY

JAN PERRY

Councilmember, 9th District

SECONDED BY:

### **CLEAN LA: Clean Energy for America Now – Los Angeles**

J.R. DeShazo, Director, UCLA Luskin Center for Innovation & Ryan Matulka, Lead Researcher







## Outline

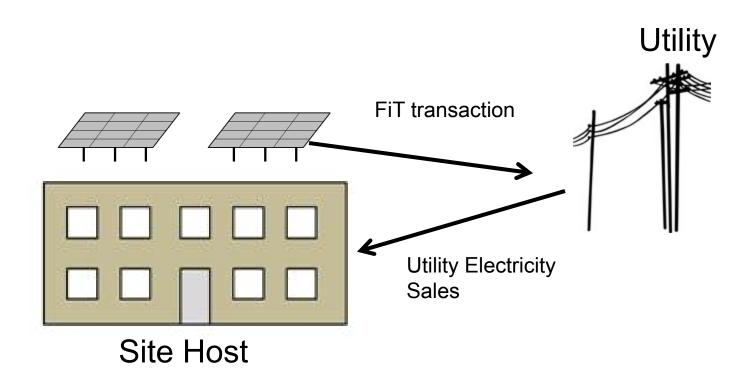
- 1. What is a Feed-in Tariff?
- 2. Why does Los Angeles need a FiT program?
- LABC/UCLA Solar FIT proposal for Los Angeles
- 4. Does Los Angeles have the capacity to support this program?
- 5. Is this program cost effective for rate-payers and DWP?
- 6. Who supports it?



# **FiT Basics**

- •A solar FiT or solar reward program allows homeowners and businesses with solar installations to sell the electricity they generate back to the utility for a guaranteed price.
- •Used in Europe and several jurisdictions in the U.S. and Canada to spur local solar development.

# FiT/Solar Reward Diagram



## Solar Reward (FiT) vs. Net metering



Net metering does not provide any financial incentive to maximize rooftop solar potential.

Solar Reward (FiT) would be more efficient. Roof top installations would be built to provide the maximum power rather than to only power the buildings below.

## Outline

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# Public benefits of a local in-basin solar reward program

- Spurs economic growth by producing in-basin high wage jobs (particularly in economically depressed areas)
- Signals a commitment to attract clean tech businesses to LA.
- Creates billions in clean energy investment
- Allows community to generate local energy for all Angelinos
- Quickly generates energy to meet RPS
- Reduces utility's out-of-basin transmission requirements and costs







# LA Needs Renewable Energy

- 1. Los Angeles has ambitious renewable energy goals
  - DWP reached 20% by 2010
  - Eliminate coal by 2020 (currently, LA gets 40% of energy from coal, mostly out of state)
  - 33% (State of CA) and (DWP) by 2020
- 2. Los Angeles has looming energy generation deficit
  - Severe cuts this year in DWP future renewable energy capacity
  - State laws will cut our future use of coal





# Local Solar Development Creates Jobs

### What types of employment?

- a. Equipment manufacturers &
   assembly: Manufacturing of system components,
   inverters, solar cells, panels
- **b. Professional services:** Financing of projects, small business loans, debt and equity services, legal services.
- **c. Installation:** system design, engineering, construction and integration
- **d. System monitoring:** Performance monitoring, reporting, operations and maintenance



## Outline

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# CLEAN LA Solar FiT Proposal

DWP-Announced Pre-Program Pilot: 5MW October 2011

Phase One: 150 MW phased in 2011 to 2016

- 12.5 mw residential and small commercial
- 87.5 mw multi-family and large commercial Industrial
- 50 mw ground mounted small scale in-basin utility

Phase Two: 450 MW phased in 2016 to 2020





### CLEAN LA Solar FiT Proposal Phase One - Key Facts

Total estimated private investment over first five years for 150 MW - \$500 million

Tariffs (contract rates paid by the DWP) reevaluated every 1-2 years

Easy and low cost application. DWP acts in timely, fair & transparent fashion.

UCLA estimates 4500 direct indirect FTEs or job-years created in Los Angeles.

Avoids 2.25 million metric tons of CO2 emissions

Powers 34,250 typical LA households

# \$500 million in Private Investment Potential

### Los Angeles Private Investment Generated from a 10-Year 600 MW Feed-In Tariff \*

Year	Installations (W)	System (\$/W) (1)		nstallations (W) System		System (\$/W) (1) Total Cost		LA Cash Flow
2011	55,000,000	\$	5.00	\$	275,000,000	\$ 125,950,000		
2011 (residential)	50,000,000	\$	6.00	\$	300,000,000	\$ 129,700,000		
2012	55,000,000	\$	4.50	\$	247,500,000	\$ 119,515,000		
2013	55,000,000	\$	4.05	\$	222,750,000	\$ 108,537,688		
2014	55,000,000	\$	3.65	\$	200,475,000	\$ 98,455,998		
2015	55,000,000	\$	3.28	\$	180,427,500	\$ 89,209,651		
2016	55,000,000	\$	2.95	\$	162,384,750	\$ 86,115,006		
2017	55,000,000	\$	2.66	\$	146,146,275	\$ 77,887,141		
2018	55,000,000	\$	2.39	\$	131,531,648	\$ 70,378,250		
2019	55,000,000	\$	2.15	\$	118,378,483	\$ 63,532,207		
2020	55,000,000	\$	1.94	\$	106,540,634	\$ 57,296,383		
TOTAL	600,000,000			\$	2,091,134,290	\$ 1,026,577,323		

Private Investment Sources	Description	Amount	LA Beneficiary
Project Financing **	2% Profit Margin	\$ 225,014,152	Banks
Maintanence (2)	0.50% per year	\$ 209,113,429	Maintenance Companies & Crew
Administration (3)	0.75% per year	\$ 313,670,143	Insurance, Leasing & Management Companies
Sales/Use Tax to the City (4)	1.5% of Material Costs	\$ 8,087,453	City of Los Angeles
Subsequent Spending (5)	82% of Labor	\$ 185,012,676	Gas Stations, Restaurants, etc.
System Cost	Various	\$ 1,026,577,323	Installers, Retailers & Material Manufacturers
TOTAL		\$ 1,967,475,177	

#### Notes

<sup>\*</sup> Figures do not take into account profit to system owner, income tax, capital expenditures for manufacturing facilites or avoided umemployment costs.

<sup>\*\* 90%</sup> of installations are projected to be financed at 6% annual interest over 10 years; 2% profit margin is assumed to be LA cash flow (excludes administration, cost of financing, etc. which could also be funds expended in the city).

# Structure For 150 MW Program

	Eligible		Initial Tariff	Capacity
Category	Systems	Typical Participants	per kWh	Allocation
Small-scale Rooftops	l <b>k</b> \Λ/	Single family homes, small office & retail, apartment buildings	\$0.32	12.5 MW
Large-scale Rooftops		Warehouses, distribution facilities, light manufacturing, industrial	\$0.19	87.5 MW
All Ground Mounted	Ground- mounted systems	Large commercial and industrial parcels.	\$0.16	50 MW





# Tax Benefits Left on the Table?

Federal tax credits that expire in 2016 will subsidize 30% of installation costs and accelerated depreciation will subsidize approximately an additional 10% of the costs.

Installing 150 MW by 2016 will allow Los Angeles to make use of

Federal tax benefits worth as much as \$300,000,000

# Why target large-scale residential, commercial and industrial rooftop?

Federal tax incentives lower installation costs.

- Larger roof-tops enjoy economies of scale: produce energy more cheaply.
- Jobs are created more cost-effectively.
- Allows DWP to pay lower tariffs thus lower impacts on rate payers.





# Solar for Multi-family Housing

### Two approaches:

- 1. Public and Non-profit: HUD and LA Housing
  - State MASH Program
  - New Federal programs
- 2. Privately-owned:
  - virtual net-metering
  - solar gardens (shares in adjacent parking and ground-mounted systems)

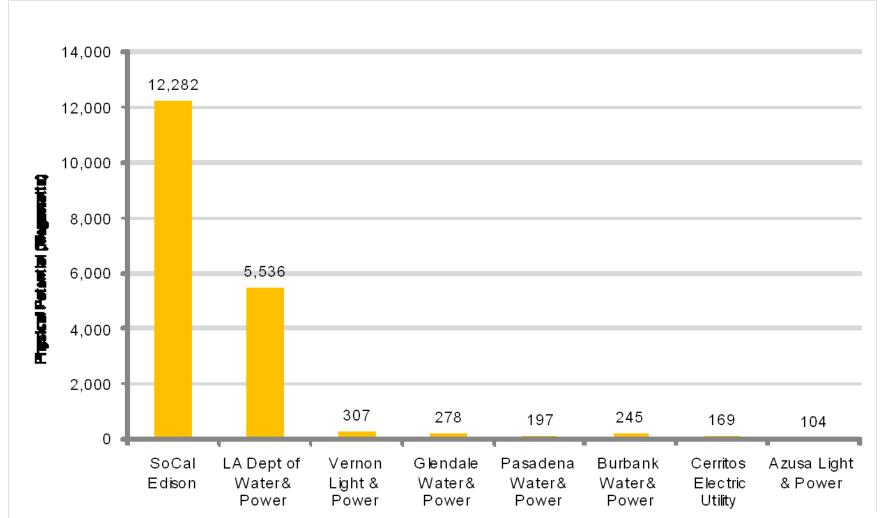
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# Physical Potential LA County (19.13 GWs)







# Where is the greatest *physical* solar potential in the City of LA?

## Capacity (MW)

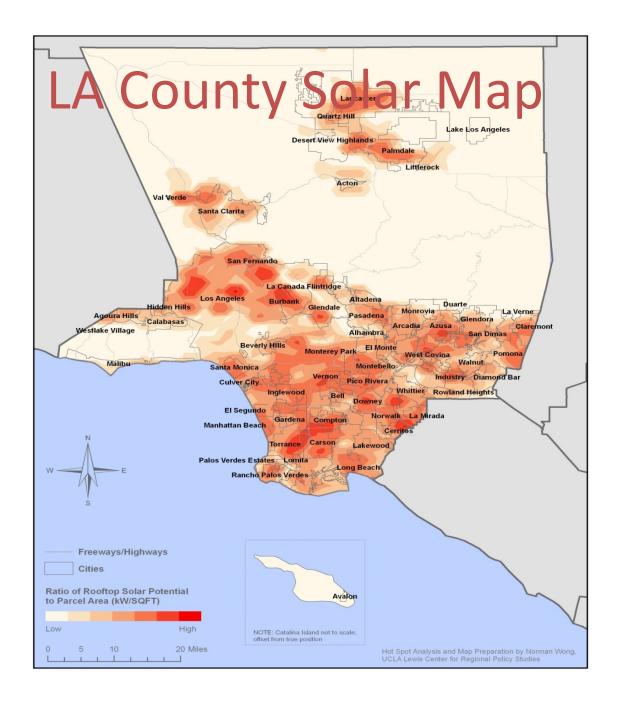
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2. Single family	homes	1,752
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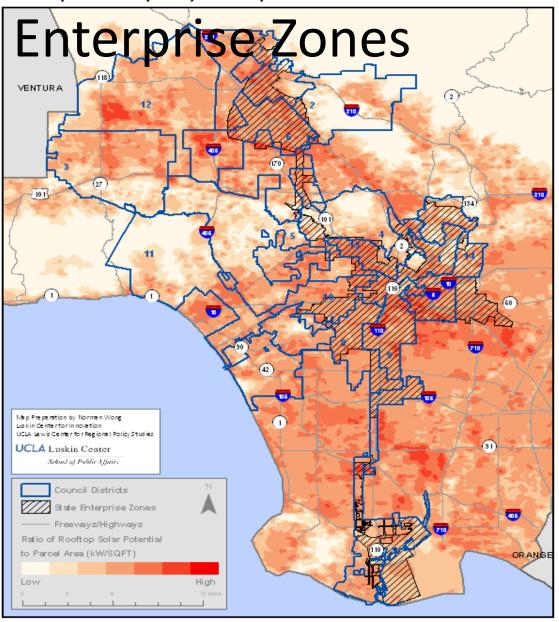
- 3. Multi-family homes 1,411
- 4. Government/non-profit 156



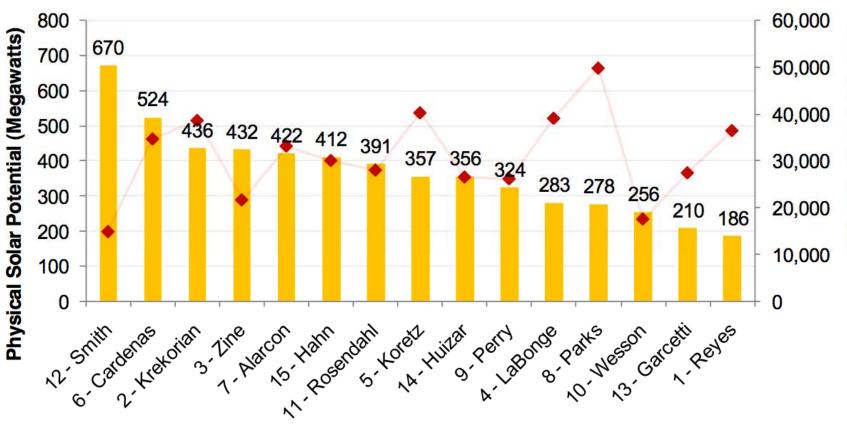




### **Rooftop Solar Capacity - Enterprise Zones and Council Districts**



# Megawatts of Physical Rooftop Solar Potential by City Council District



**Los Angeles City Council Districts** 







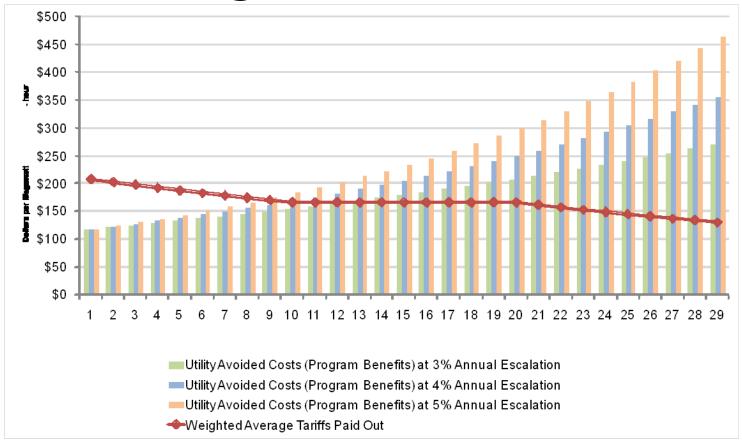
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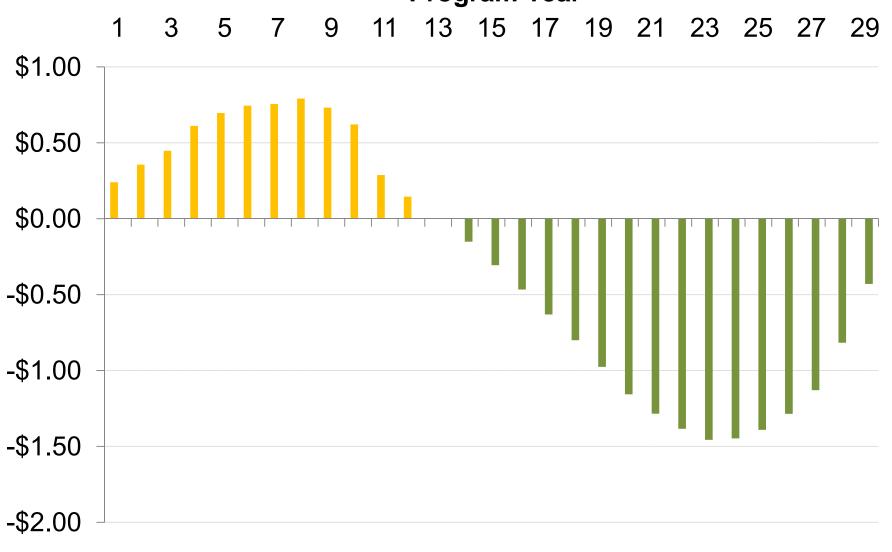


# Avg Tariff Paid Out



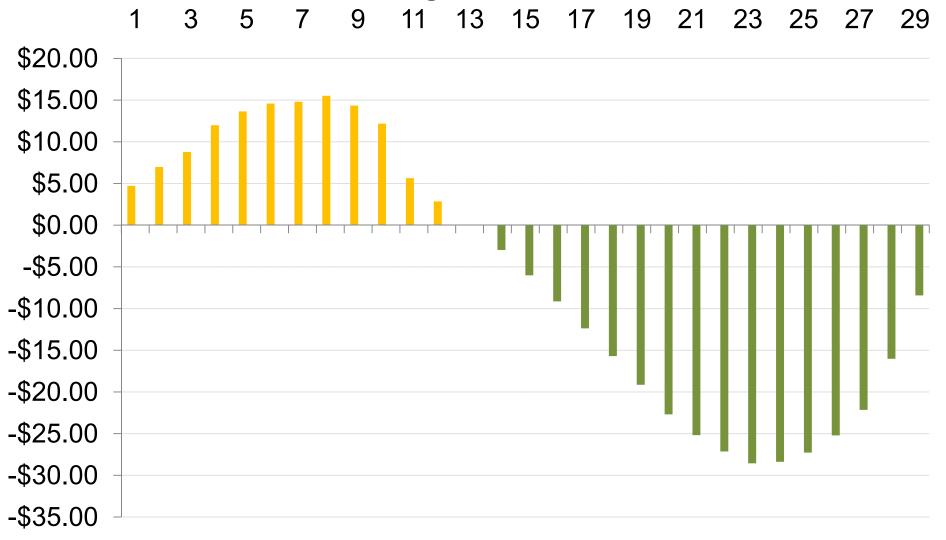
Year	1	2	3	4	5	6	7	8	9	10
Avg. Tariff	\$0.21	\$0.20	\$0.20	\$0.19	\$0.19	\$0.18	\$0.18	\$0.17	\$0.17	\$0.17

### Monthly Rate Impact on a Typical Los Angeles Household Program Year



# Monthly Rate Impact on a Typical Commercial Customer

**Program Year** 



# Market Sector Case Studies with Layered Solar Incentives

### Case studies evaluated:

- 1) 200kW Commercial System
- 2) 36kW Small Commercial System
- 3) 12kW Residential

### Layering incentives used:

- » 30% Federal Tax Credit
- » State Tax Credit (Enterprise Zone)
- » Feed In Tariff (after tax)
- » Depreciation: Fed and Net State





# 200kW Commercial System



# 200kW Commercial System

•Contract Price	\$(1,197,071)
•State Tax Credit(Enterprise Zone)	\$62,248
•30% Federal Tax Credit	\$359,121
<ul><li>Depreciation: Fed and Net State</li></ul>	\$424,912
<ul><li>Feed In Tariff (after tax)</li></ul>	<u>\$840,269</u>
<ul><li>Net Profit (20 Years)</li></ul>	\$489,479

Assumes \$.22/kWh Feed-In Tariff

# 36kW Small Commercial



# 36kW Small Commercial System

•	Contract Price	\$(244,804)
•	State Tax Credit(Enterprise Zone)	\$14,321
•	30% Federal Tax Credit	\$73,441
•	Depreciation: Fed and Net State	\$84,896
•	Feed In Tariff (after tax)	<u>\$227,303</u>
•	Net Profit (20 Years)	\$157,157

Assumes \$.34/kWh Feed-In Tariff

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### **CLEAN LA COALITION**

### LA CITY COUNCIL

Eric Garcetti, Council President
Jan Perry, Council President Pro Tempore
Janice Hahn, Councilmember
Paul Koretz, Councilmember
Bernard Parks, Councilmember
Bill Rosendahl, Councilmember
Greig Smith, Councilmember

## BUSINESS, NON-PROFIT, ENERGY INDUSTRY, AND UNION LEADERSHIP

Nicci Solomons, Executive Director, AIA | LA

Bonnie Holmes-Gen, Sr. Director, Policy & Air Quality, American Lung Assn.-CA

Robin Greenberg, Beverly Hills/Greater LA Association of Realtors

Jane Warner, President and CEO, American Lung Association-CA

Michelle Dennis, President, BOMA

Susan Kateley, Executive Director, Cal SEIA

Ryan Minniear, Executive Director, California Apartment Association-LA

Jeff Anderson, Executive Director, Clean Economy Network

Jeff Schaffer, Vice President, Enterprise Community Partners

Lee Wallach, President, Faith 2 Green

Mary Luevano, Director, Policy & Legislative Affairs, Global Green USA

Gene Hale, Chairman, Greater LA African American Chamber of Commerce

Ruben, Guerra, Executive Director, Latin Business Association

Gary Toebben, President, LA Area Chamber of Commerce

Stephanie Klasky-Gamer, President & CEO, L.A. Family Housing

**Bruce Saito, Executive Director, LA Conservation Corps** 

Bill Corcoran, Western Director, Beyond Coal Campaign, Sierra Club

Silverlake Neighborhood Council

Mike McCarron, Executive Secretary-Treasurer, SW Regional Council of Carpenters

Carolyn Casavan, Co-Chair, San Fernando Valley Green Team

Andy Lipkis, Executive Director, TreePeople

Ronald Johnston, PhD, Executive Director, Union Roofing Contractors Assn.

Lance Williams, Executive Director, USGBC-LA

### **FOUNDING SOLAR WORKING GROUP MEMBERS**

**AECOM** 

**Allen Matkins** 

**Bank of America** 

**CBRE** 

**Cedar Sinai Medical Center** 

**Energy Choice, Inc.** 

**G** and **C** Equipment Corporation

**Global Green** 

**Holland & Knight** 

Jones Lang LaSalle

JP Morgan

**Kahn Solar** 

**KYOCERA Solar, Inc.** 

**LA County** 

**LACCD** 

**Latham & Watkins** 

Los Angeles Area Chamber of

Commerce

**Los Angeles World Airports** 

Macerich

**Parsons** 

**Parsons Brinckerhoff** 

**PsomasFMG** 

Siemens

Sierra Club

SolarWorld

**Trammell Crow** 

**Turner Construction** 

**UCLA School of Law** 

**UCLA School of Public Affairs** 

**Union Roofing Contractors Assn** 

**Suncal Companies** 

Watt

Westfield



### **Next steps:**

- Continue to gather community input and support for CLEAN UP- LA Solar reward program
- UCLA produces policy implementation recommendations for phase three of study
- Pre-pilot study reports back to Energy and Environment June 3.
- City Council votes on CLEAN LA solar FIT proposal



















### LABC CLEAN LA Coalition

AIAILA

American Lung
Association-CA

**BOMA** 

Cal SEIA

California Apartment Association-LA

> Clean Economy Network

Enterprise Community Partners

Faith2Green

Global Green USA

Greater LA African American Chamber of Commerce

> Latin Business Association

LA Area Chamber of Commerce

L.A. Family Housing

LA Conservation Corps

Sierra Club

San Fernando Valley Green Team

**TreePeople** 

Union Roofing Contractors Assn.

**USGBC-LA** 

March 1, 2011

### Re: Support for 150 MW Solar Feed-in Tariff (FiT) Program for Los Angeles by 2016

Dear \_\_\_\_\_ (Mayor, LA City Council, LA DWP Board of Commissioner/GM),

A broad-based coalition of business leaders, community groups and non-profits recognize your leadership and appreciate your support for the inclusion of a Feed-in Tariff (FiT) program in the proposed LADWP Integrated Resource Plan. More specifically, we have the following recommendations:

- 1) A 150 MW FiT, implemented in 2011 and planned through 2016, would enable LA businesses and residents to take full advantage of \$300 million in federal tax credits which would fund up to 30% of solar panel installation costs.
- 2) Expediting the 150 MW of Solar FiT would create 900 high-wage jobs each year for 5 years, leverage more than \$500 million in private investment, and contribute to meeting our renewable energy goals.
- 3) For maximum benefit, the program should require a simple application, 20-year contract at a fixed price with a guaranteed access to the grid. As you know, SB 32 already requires that the LADWP adopt at least a 75 MW FiT program by 2016 and directs the utility to set a price and offer the program on a first come, first serve basis.
- 4) As envisioned by the Mayor, it is important that the implementation of this program be on par with the utility built solar program, be cost competitive and provide minimal impact to ratepayers.

Based on the independent economic modeling done by UCLA which found that a minimum of 600 MW program was necessary to optimize benefits, we recommend that an additional 450 MW of FiT be planned through 2020 to create certainty for the solar industry while improving air quality and providing a healthier environment for all Angelenos.

We look forward to working with you on ensuring the timely and successful implementation of these recommendations as part of the LADWP's Integrated Resource Plan and budget.

Sincerely,

Mary Leslie

Mary Leslie President, LA Business Council **Gary Toebben**President, LA Area
Commerce

Gay Toebben

Bell Corcora

Bill Corcoran Western Regional Director, Sierra Club's Beyond Coal Campaign



























#### **Michele Dennis**

President, Building Owners and Managers Association of Greater LA

Reuben Guerra

Chairman and CEO, Latin **Business Association** 

Gene Hale, Chairman

Greater LA African American Chamber of Commerce

**Andy Lipkis** 

Founder and President, Tree People

William G. Luddy

Director, Special Projects United Brotherhood of Carpenters

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Henry Carine **Henry Cisneros** 

Executive Chairman, CityView and former Secretary of US HUD

Ronald Johnston, Ph.D.

Executive Director, Union Roofers Contractors Association

**Sue Kateley** 

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Nicola Solomono

**Nicci Solomons** 

Executive Director, American Institute of Architects, Los Angeles Chapter

4WILL

Lee Wallach

President, Faith2Green

Jane a. Williams Lance A. Williams, Ph.D., LEED AP

Executive Director, Unites States Green Building Association-Los Angeles

cc: The Honorable Antonio Villaraigosa, City of Los

Angeles

Cc: Members of the Los Angeles City Council Cc: LADWP Board of Commissioners

Cc: Ron Nichols, General Manager, Los Angeles

Department of Water and Power



### **ENDORSERS OF THE 600 MW CLEAN LA SOLAR PROGRAM**

### **LA CITY COUNCIL**

**Eric Garcetti, Council President Jan Perry, Council President Pro Tempore** Janice Hahn, Councilmember Paul Koretz, Councilmember **Bernard Parks, Councilmember** Bill Rosendahl, Councilmember Greig Smith, Councilmember

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