



# RPS Standard and Birth of MPR

## + MPR designed to determine

- “Market” costs of electricity allocated to ratepayers
- “Above-market” costs to be paid by the state

## DOCKET

11-IEP-1D

DATE	MAY 09 2011
RECD.	MAY 09 2011

## + Proxy Plant – Combined Cycle Gas Turbine

- Long-term fixed price contract
- Merchant owner with utility contract
- All-in levelized \$/MWh needed to attract investment

## + Reflect value of

- Peaking vs. base load
- firm vs. as-available
- Time-of-Delivery (TOD)



MPR is Brown

0



# MPR is a (Blunt) Policy Instrument

- + Part of larger policy promoting renewables
- + Finance high capital cost technologies
- + Market based benchmark
- + Fully recover fixed and variable costs with levelized, fixed all-in energy and capacity (\$/MWh)
- + Use publicly available and transparent data
- + Public stakeholder process





# Contract Terms

- + Proxy for a market/product that doesn't exist
- + Energy Price: All-in Fixed with TOD Factors
- + Gas Price: Long-term fixed/hedged
- + Dispatch: Economic dispatch by plant owner



"Everything seems to be in order with the legal papers for our merger."



# Cash Flow Model

Year	2010 1	2011 2	2012 3
<b>GENERATION</b>			
Annual Production (kWh) at load center	3,939,643,180	3,939,643,180	3,939,643,180
<b>REVENUES</b>			
Total revenues	\$ 268,042,938	\$ 293,001,800	\$ 317,042,047
<b>VARIABLE COSTS</b>			
Variable O&M and Fuel Costs	\$ 191,547,683	\$ 215,605,562	\$ 238,674,919
<b>OPERATIONAL EXPENSES</b>			
Total Expenses	\$ 14,678,948	\$ 14,448,726	\$ 14,226,198
<b>OPERATING INCOME</b>			
Operating Income	\$ 61,816,307	\$ 62,947,512	\$ 64,140,930
After-Tax Cash Flow	\$ 26,621,476	\$ 34,631,963	\$ 34,053,029

<b>Check on ROE Result</b>	
Equity Investment	Cash Flow
\$ (259,430,243)	\$ 26,621,476 \$ 34,631,963 \$ 34,053,029
11.96%	<-- Should = 11.96%

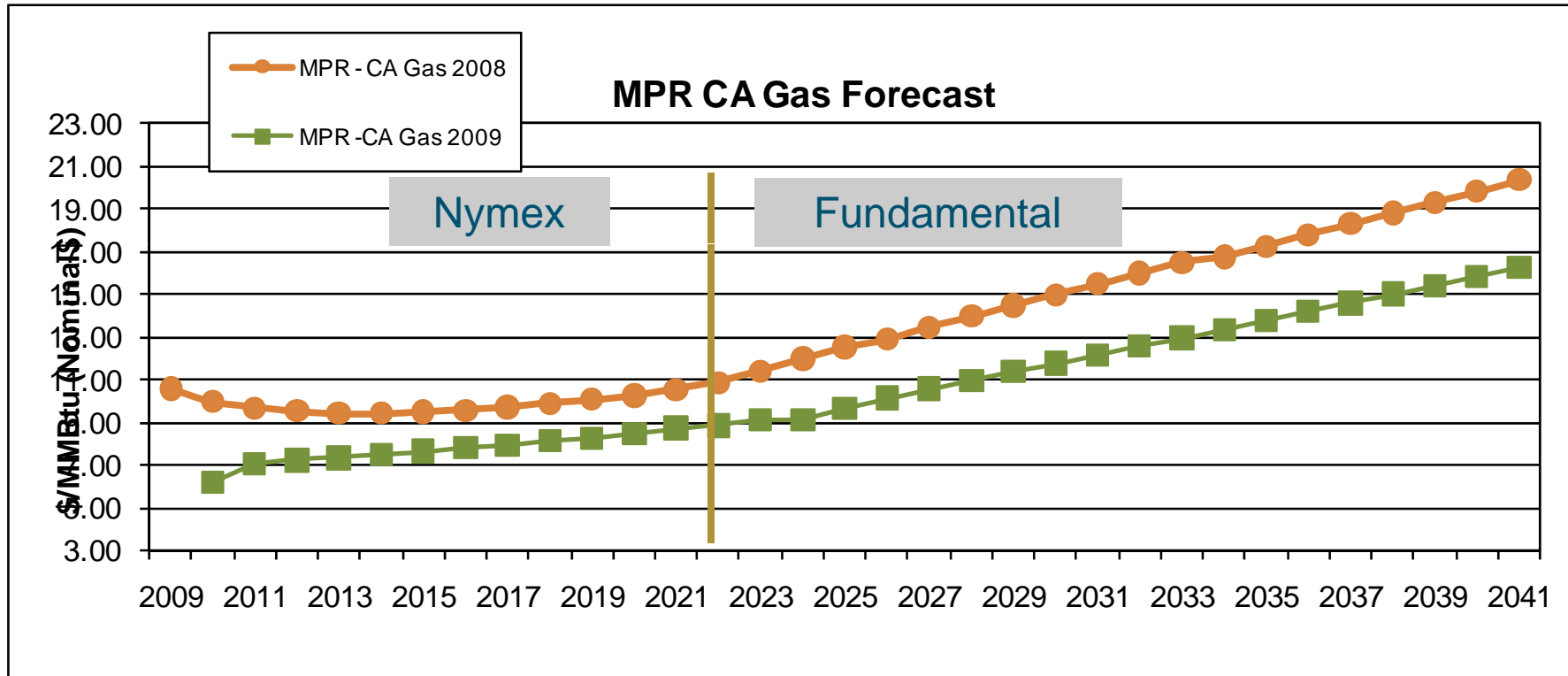
**+ Fully recover costs and provide target return on equity to shareholders**



# KEY ASSUMPTIONS



# Natural Gas Price Forecast



**+ MPR is unusual in that it assumes gas prices are hedged/fixed for full contract term**

~ 60% of total MPR cost



# Capital Costs

Install Capital Cost Inputs (2008\$)	Palomar (San Diego) Combined-Cycle 555 MW		Cosumnes (SMUD) Combined-Cycle 500 MW		Colusa (PG&E) Combined-Cycle 657 MW	
	(Million \$)	\$/kW	(Million \$)	\$/kW	(Million \$)	\$/kW
Capital Cost Investment - Overnight Costs	506.20	\$912	510.83	\$1,022	684.40	\$1,042
Interconnection (natural gas, water, electric)	Included in Instant Capital Costs Shown Above		\$24.55	\$49	\$0.00	\$0
Environmental Review & Permitting			Included in Instant Capital Costs Shown Above		Included in Instant Capital Costs Shown Above	
Emissions offsets						
Dry Cooling Adjustment	\$29	\$52	\$26	\$52		
Contingency	-	-	-	-	-	-
AFUDC	-	-	-	-	-	-
EITC	-	-	-	-	-	-
Other or Subtotal	\$92	\$165	-	-	-	-
Total "Turn-Key" Capital Costs (2008\$)	\$627	\$1,129	\$561	\$1,123	\$684	\$1,042

<b>Average Installed Capital Costs (2009 \$/kW)</b>	<b>\$1,098</b>
---	----------------

<b>Environmental Permit Costs (2009 \$/kW) (incl. above)</b>	<b>\$19</b>
--	-------------

**+ Average of three public cost estimates for plants recently built in CA.**





# Escalating Capital Costs

	Palomar			
	Date	Plant	Adjustment	Pct
Date of Estimate	Jun-04	\$410.15	\$74.34	
in \$Year	Jun-06			
Backcast from \$Year to Date of Estimate	Jun-04	\$397.23	\$72.00	-3%
Adjusted Cost Estimate	Jun-06	\$439.73		7%
Dec-09		\$506.20	\$91.75	15%

- + **Details: Date of estimate, date of operation, \$ Year**
- + **Escalate costs to current year using Handy-Whitman**
- + **Escalate costs forward using Army Corp of Engineers Civil Works Construction Cost Index System (CWCCIS)**

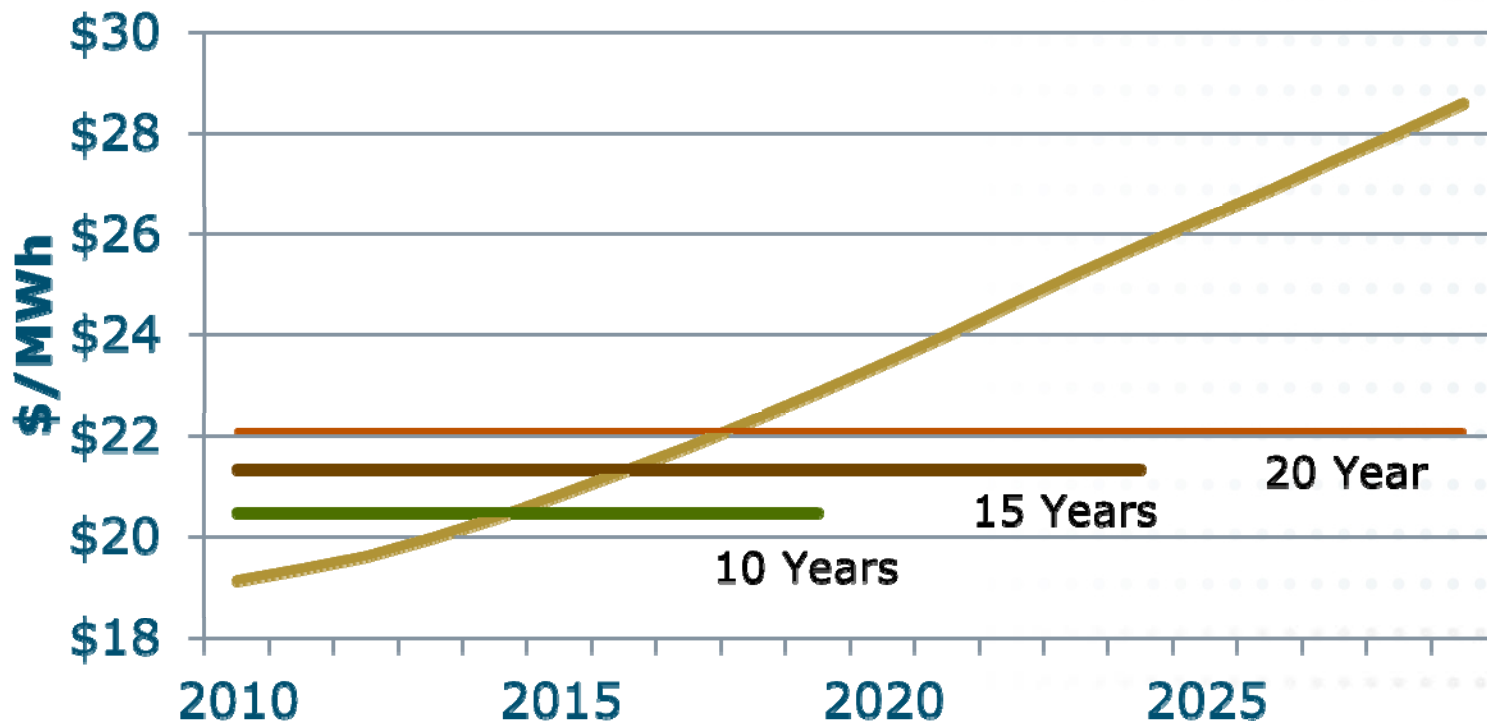




# Fixed Cost Escalation

## + Fixed cost recovery escalated in model

- Proper levelization over different contract terms





# Financing

Input	Value	Notes
Debt (%)	50%	
Equity %	50%	
Cost of Debt (%)	7.67%	Cost of Debt (industrial firms) = risk free rate (20 year T-Bill) + risk premium (mid point between BBB & B+ )
Cost of Equity (%)	11.96%	Cost of Equity = risk free rate (20-yr Tbill) + risk premium (equity) + mid-cap risk premium (equity)
WACC	8.25%	Weight-Average Cost of Capital = (Cost of Equity x Equity %) + (Cost of Debt x (1-tax rate) x Debt %)
Risk Free Rate		
10-Year Tbill	3.46%	August 28, 2009
20-Year Tbill	3.84%	Risk Free Rate = Mid point between 10 and 30 yr T-Bill (US Treasury yields)
30-Year Tbill	4.21%	
Risk Premium (Debt)		
BBB/Baa2	2.30%	Average of the 10-Year BBB/Baa2 Risk Premium and 30-Year BBB/Baa2 Risk Premium
Mid Point	3.84%	Risk Premium (Large Manufacturer) = Mid point between BBB and B+ rated company
B+/B1	5.38%	Average of the 10-Year B+/B1 Risk Premium and 30-Year B+/B1 Risk Premium
Risk Premium (Equity)	7.17%	
Mid-Cap Risk Premium (Equity)	0.95%	

**Negotiated Settlement: Contract with creditworthy utility → Between utility and IPP**



# Financial Data

## Data Sets

Topic	Current data sets (see above for data of update)	Download Excel file	Archived Data
Corporate Governance	<a href="#">Insider and Institutional Holdings by Industry Sector</a>	<a href="#">Download</a>	<a href="#">Jan 99, Jan 00, Jan 01, Jan 02, Jan 03, Jan 04, Jan 05, Jan 06, Jan 07, Jan 08, Jan 09, Jan 10</a>
Discount Rate Estimation	<a href="#">Historical Returns on Stocks, Bonds and Bills - United States</a>	<a href="#">Download</a>	
	<a href="#">Implied Equity Risk Premiums - United States</a>	<a href="#">Download</a>	
	<a href="#">Risk Premiums for Other Markets</a>	<a href="#">Download</a>	<a href="#">Jan 01, Jan 02, Jan 03, Jan 04, Jan 05, Jan 06, Jan 07, Jan 08, Jan 09, Jan 10</a>
	<a href="#">Levered and Unlevered Betas by Industry</a>	<a href="#">U.S. Europe Japan Emerg Mkt Just China Just India Global</a>	<a href="#">Jan 99, Jan 00, Jan 01, Jan 02, Jan 03, Jan 04, Jan 05, Jan 06, Jan 07, Jan 08, Jan 09, Jan 10</a>
	<a href="#">Marginal tax rate by country</a> For full version go to the <a href="#">KPMG site</a>	<a href="#">Download</a>	
	<a href="#">Total Beta By Industry Sector</a>	<a href="#">Download</a>	<a href="#">Jan 99, Jan 00, Jan 01, Jan 02, Jan 03, Jan 04, Jan 05, Jan 06, Jan 07, Jan 08, Jan 09, Jan 10</a>
	<a href="#">Risk Measures by Market Cap Class</a>	<a href="#">Download</a>	
	<a href="#">Costs of Capital by Industry Sector</a>	<a href="#">Download</a>	<a href="#">Jan 99, Jan 00, Jan 01, Jan 02, Jan 03, Jan 04, Jan 05, Jan 06, Jan 07, Jan 08, Jan 09, Jan 10</a>

<http://pages.stern.nyu.edu/~adamodar/>

## Ibbotson U.S. Risk Premia Reports

The Risk Premia Over Time Report gives financial and valuation professionals the tools to determine long-, intermediate-, and short-horizon equity risk premia for the United States, as well as mid-, low-, and micro-cap size premia using customizable start and end dates. The Duff & Phelps, LLC Risk Premium Report examines the size effect through alternative measures of size. Archived versions of these reports are also available.



<http://corporate.morningstar.com>

<http://www.bondsonline.com/>



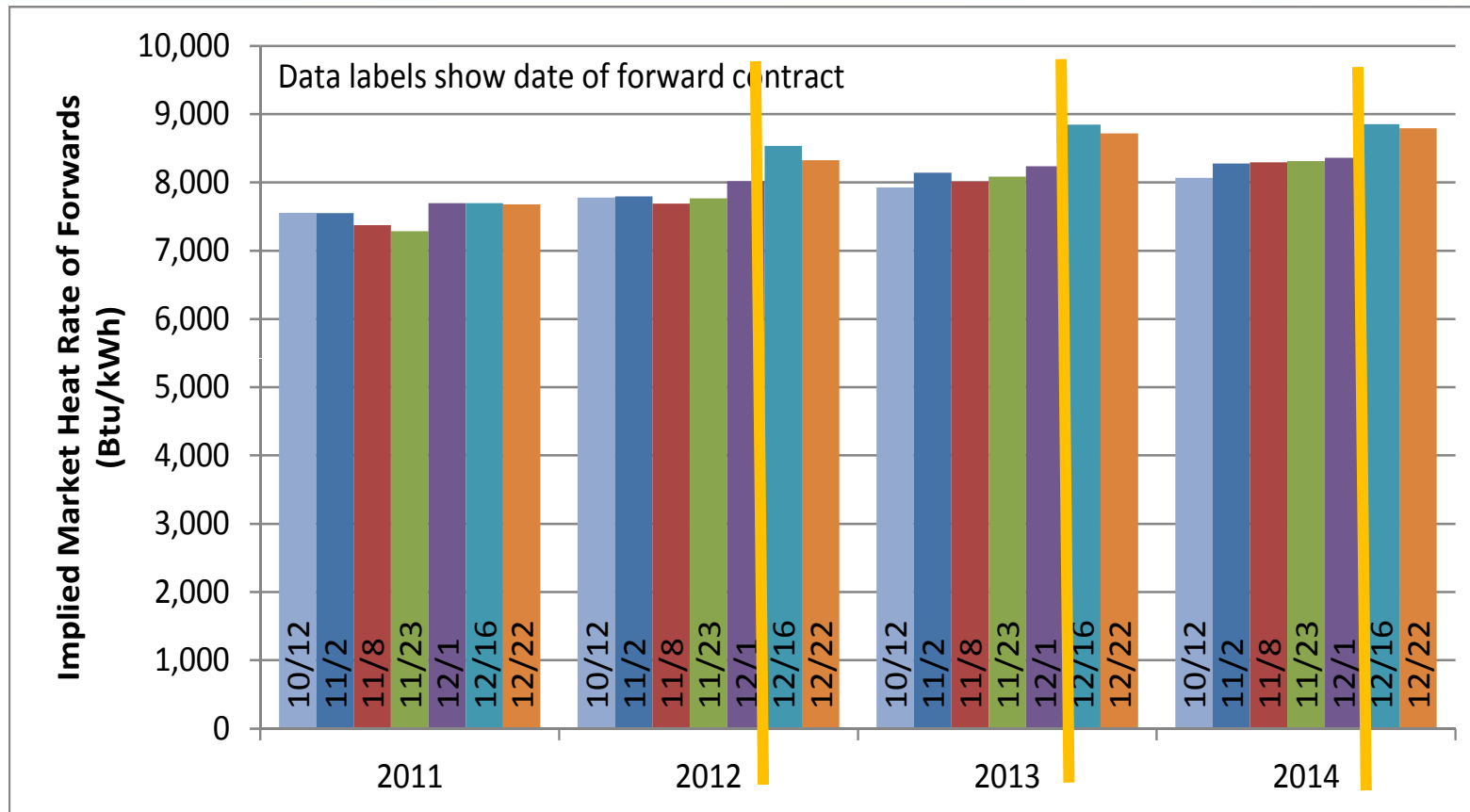
# Contract Risk

	Owner			Utility	
	IPP	MPR	Renew	MPR	Renew
Energy Price	Dark Brown	Light Orange	Light Orange	Light Orange	Light Orange
Natural Gas Price	Dark Brown	Orange	Grey	Light Orange	Light Orange
Quantity	Dark Brown	Orange	Orange	Orange	Dark Brown
Technology	Light Orange	Light Orange	Orange	Light Orange	Orange
Contract	Grey	Light Orange	Light Orange	Orange	Orange
Regulatory	Dark Brown	Light Orange	Light Orange	Light Orange	Light Orange
Counterparty Credit	Orange	Light Orange	Light Orange	Orange	Orange



Low

High



Jump in the implied market heat rate in mid-December, coincident with the ARB's announcement of future AB32 cap-and-trade regulations



# MPR LIMITATIONS



# MPR Limitations

## + MPR becomes a floor

- MPR becomes a anchor
- IOU's are short RPS generation

## + Single brown price applied to wide variety of renewable technologies

## + Supplemental Energy Payments (SEPs) not financeable





# Overconstrained Problem

- + Fixed, all-in energy & capacity statewide average \$/MWh
- + Full cost recovery for the proxy plant.
- + Not provide an over/under collection of capacity value for deliveries in off/on-peak periods
- + Incorporate the TOD factors of 3 IOUs into the revenue calculations of the MPR model
- + Reflect the best estimate of operating behavior under the presumed contract and market conditions for the proxy plant.



# Capacity Factor Calculation

## **+ MPR is calculated based on technical capacity factor**

- Scheduled Outage Factor – 3.84%
- Forced Outage Rate – 4.57%
- Capacity Factor – 92%

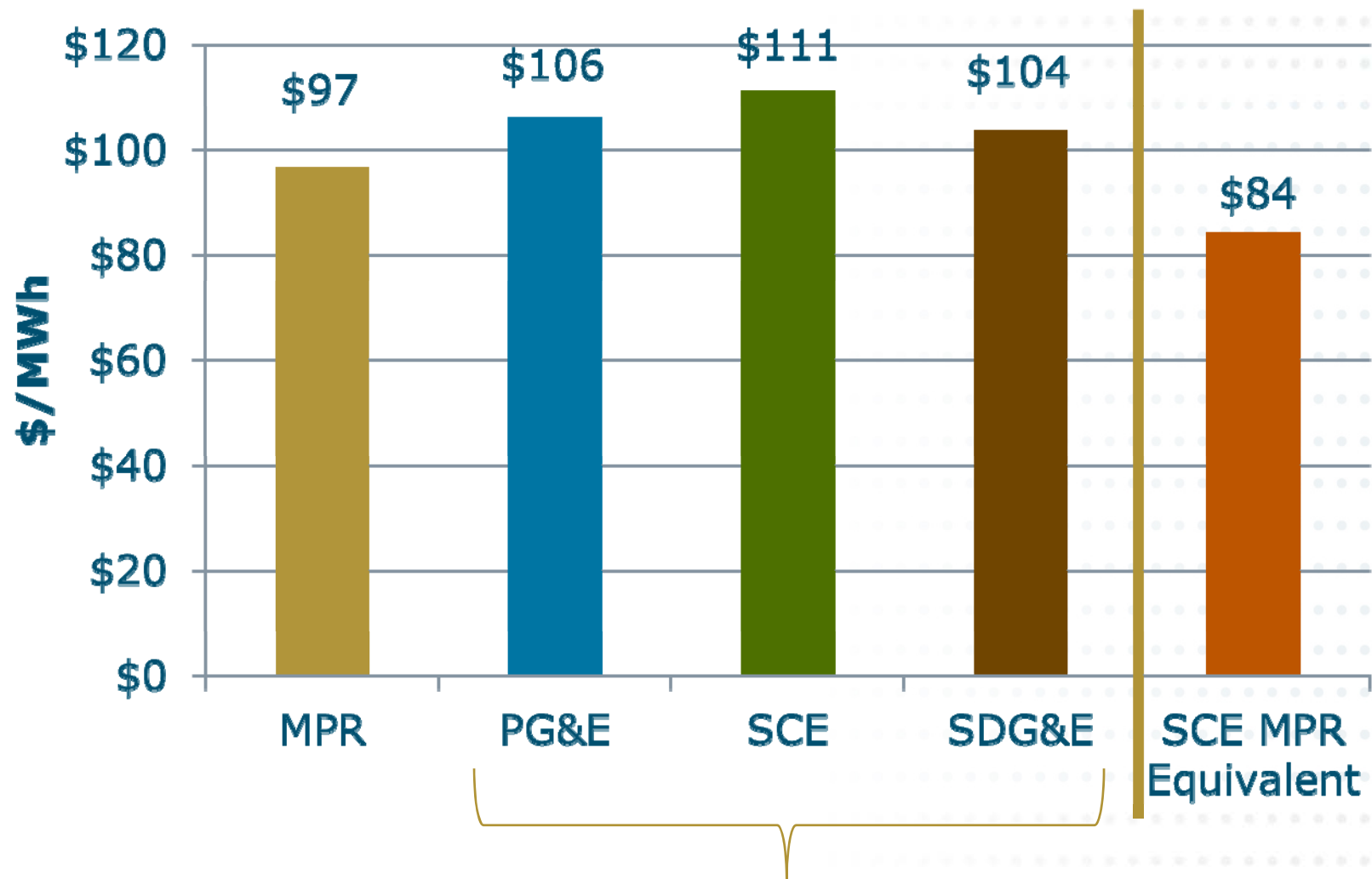
## **+ TODs capture capacity and time-of-use value**

### **→ MPR intended to be used in combination with**

- TOD Factors
- Expected Generation Profile



# How Solar Beats MPR

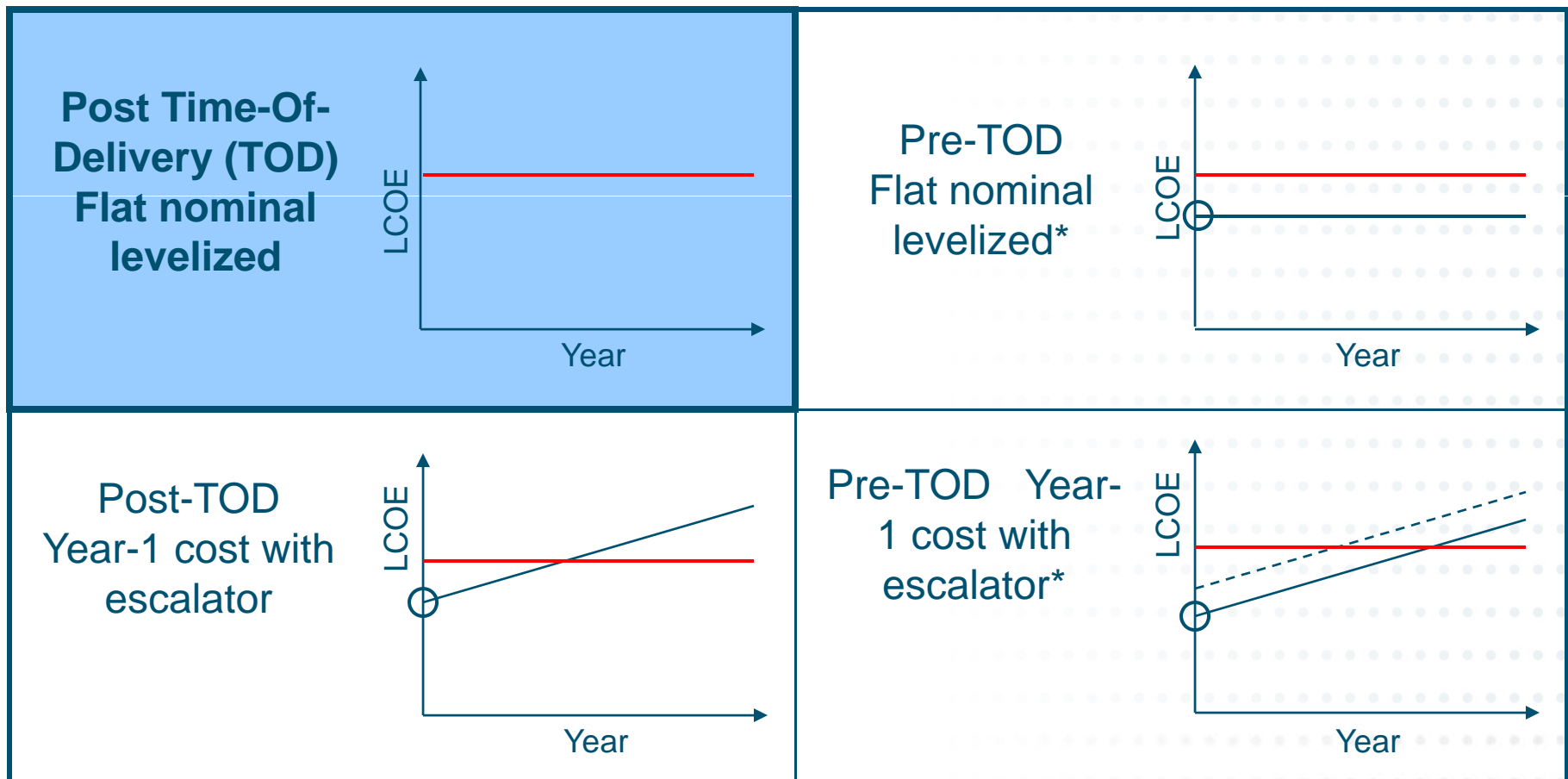


PV Load shape - TOD Adjusted MPR



# How Solar Beats MPR

## Post-TOD flat nominal levelized used to show results





# LIFE AFTER DEATH



## 33% RPS legislation

- + Delete existing MPR provisions;
  - + instead PUC required to establish limit for each electrical corporation on the procurement expenditures for all eligible resources used for compliance
  - + Limits total expenditures to a de minimus increase in rates.
- + MPR continued to be used for Feed In Tariff for less than 3 MW



# Thank you!

- + **Energy and Environmental Economics, Inc. (E3)** has provided consulting services and expert analysis on key issues facing electricity sector clients since its founding in 1989.
- + **Robust analytics combined with policy depth uniquely position E3** to provide clients with analytical, technical and regulatory expertise to maximize the value of their assets
- + **Eric Cutter– Senior Consultant**
  - 20+ years in energy industry
  - Leads energy storages, electric vehicles, distributed energy resources and energy/water practice areas







# ADDITIONAL SLIDES



# Temperature Effects

## + Temperature affects operations in three ways:



- **Heat Rate:** High temperatures result in increases in the heat rate, which in turn increases the cost of generating a unit of energy



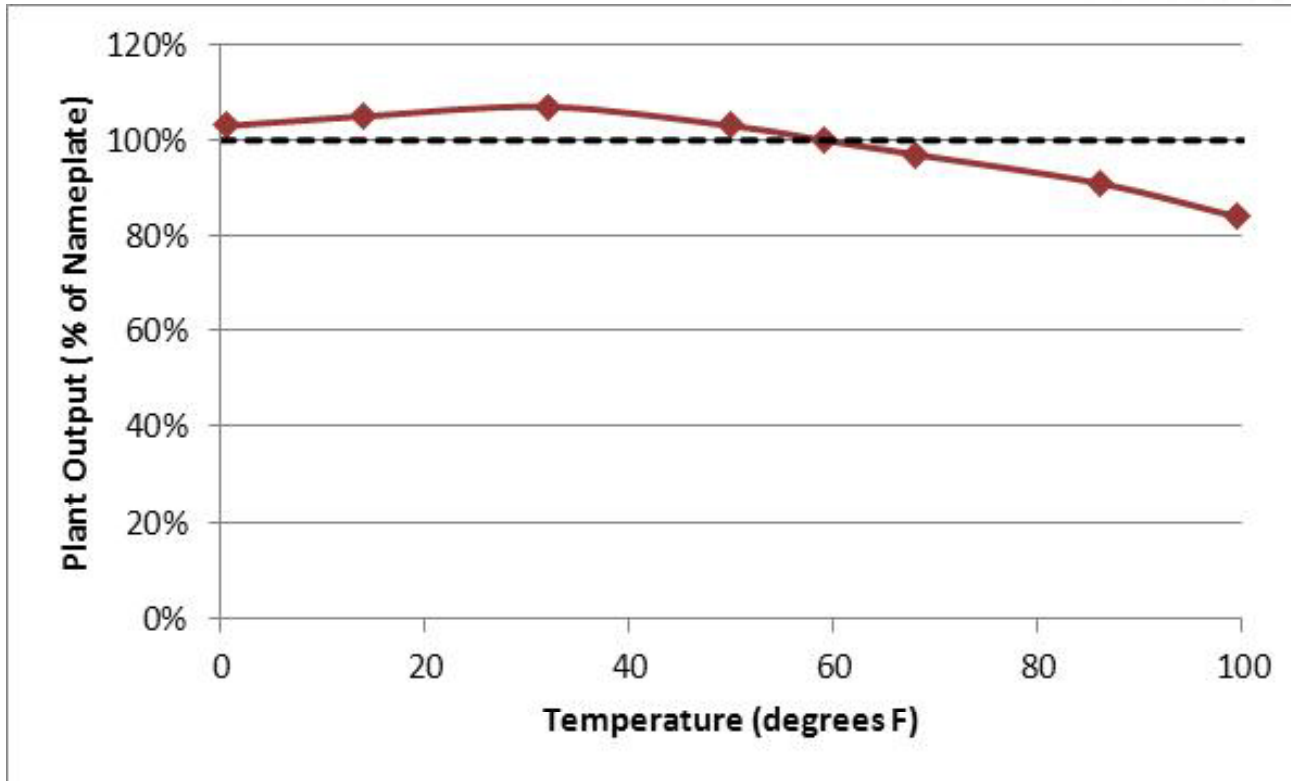
- **MW Output:** At high temperatures, the output is reduced, lowering the revenues the unit can earn by selling into the real-time market



- **Peak Capacity MW:** During peak periods, when temperatures are also high, the output is reduced below nameplate. This reduces its peak capacity (resource adequacy) MW



# CT Dispatch: Summer Peak Performance Penalty



GE  
Energy

**LM6000-60 HZ**

Gas Turbine Generator Set  
Product Specification

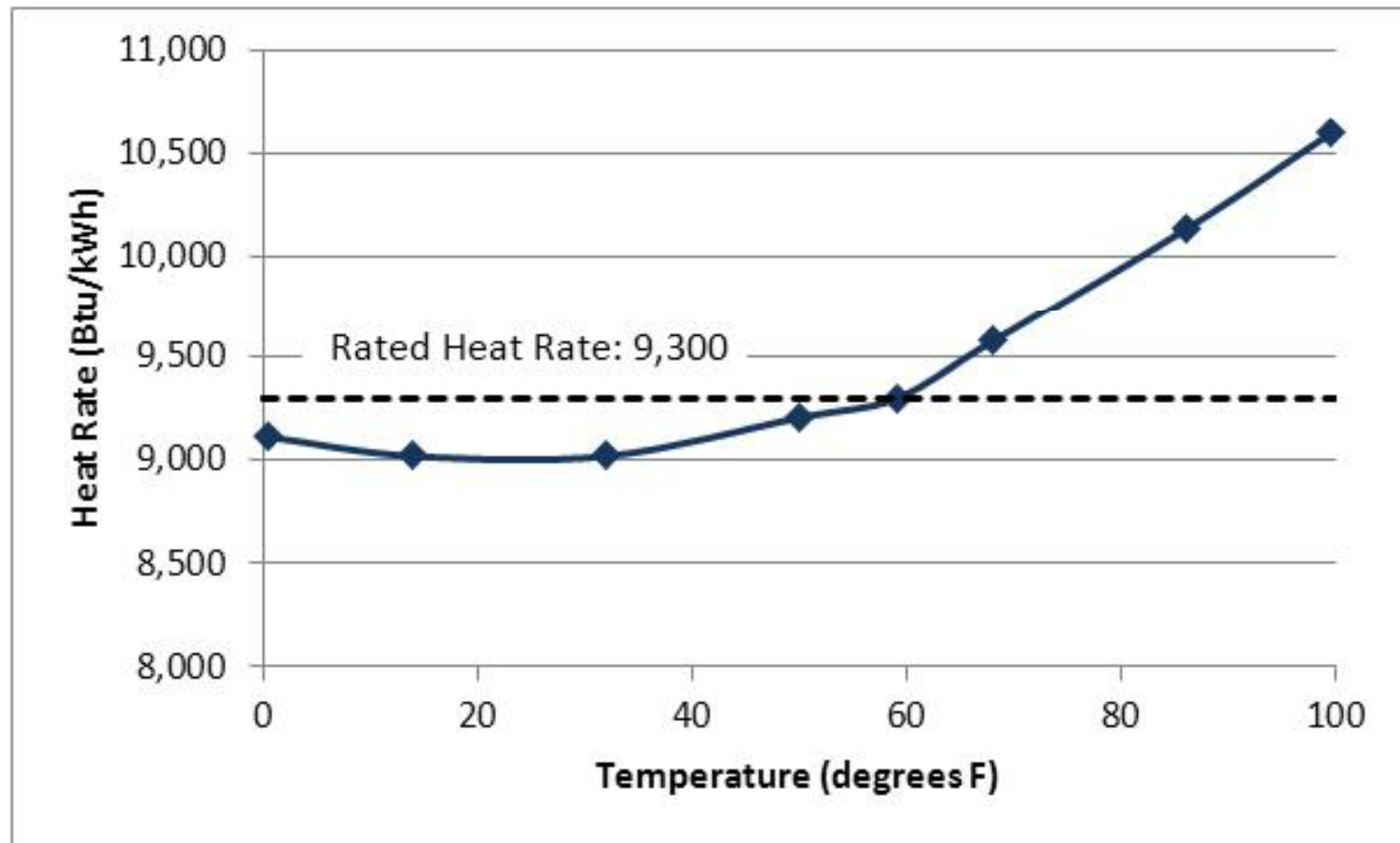


**Output curve based on GE LM6000 with SPRINT technology and dry cooling:**

<http://www.hilcoind.com/images/ftp/SFPUC/7/A/LM6000%2060%20Hz%20Grey%202008%20Rev%202.pdf>



# CT Dispatch: Heat Rate Adjustment Based on Temperature



Heat rate curve based on GE LM6000 with SPRINT technology and dry cooling