

Transportation Fuels Assessments - Policy

DOCKET

11-IEP-1K

DATE

FEB 24 2011

RECD. FEB 25 2017

Economic, Demographic, and Energy Price Inputs for Electricity,

Natural Gas, and Transportation Fuel Demand Forecasts

Joint Committee Workshop

February 24, 2011

Gordon Schremp
Fuels and Transportation Division
California Energy Commission

California Energy Commission

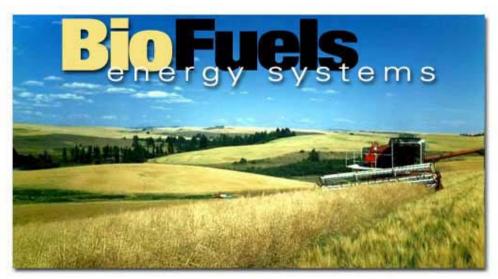


Topics

- Transportation Energy Demand Federal and State Policies
 - Federal Renewable Fuels Standard (RFS2)
 - State Low Carbon Fuel Standard (LCFS)
- Transportation Energy Demand Infrastructure Assessments
 - Historical & forecast demand
 - Infrastructure needs petroleum & renewable fuels
- Advanced Biofuel Technologies
- Crude Oil
 - Historical & forecast import demand
 - Refining capacity scenario & infrastructure needs
 - Crude oil "screening"
- Other Issues
 - MOTEMS status, new ozone standards, agricultural commodities, ethanol import tariffs, blending credits, Macondo oil spill, and energy security



Federal & State Regulations – More Biofuels











Renewable Fuels Standard (RFS2) – Increased Demand for Ethanol and Biodiesel

- Federal standard (RFS2) mandates increased use of renewable fuel – both ethanol and biodiesel
- Obligated parties include refiners, importers, and blenders
- Companies can generate Renewable Identification Number
 (RIN) credits for excess renewable fuel use or purchase credits
- Program is not a "per-gallon" regulation
- Regulation impacts can include:
 - Increased demand for & production of ethanol
 - Increased demand for ethanol feedstock such as corn
 - Displacement of gasoline
 - Need for expanded renewable fuel infrastructure



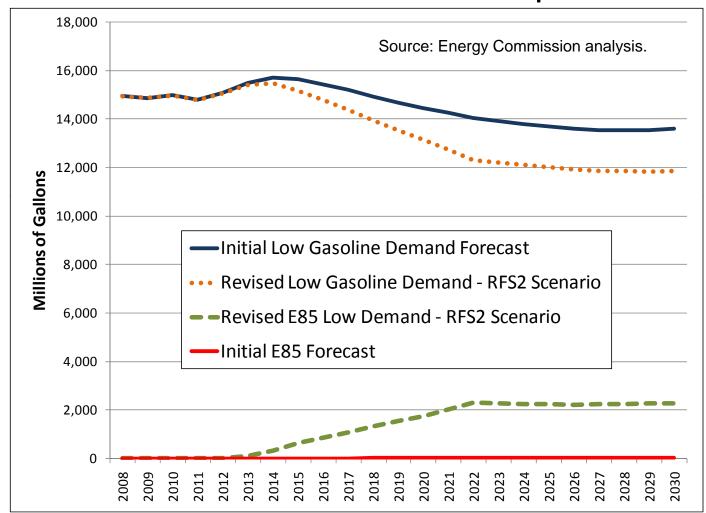
Renewable Fuels Standard (RFS2)

| | | | Advanced Biofuels | | | | |
|------|----------------|--------------|-------------------|--------------|--------------|--------------|--|
| | Total | Starch | | Other | Biomass | Total | |
| | Renewable Fuel | Derived | Cellulosic | Advanced | Based | Advanced | |
| | Requirement | Biofuel | Biofuels | Biofuels | Diesel | Biofuels | |
| Year | Bil. Gallons | Bil. Gallons | Bil. Gallons | Bil. Gallons | Bil. Gallons | Bil. Gallons | |
| 2008 | 9.00 | 9.00 | | | | 0.00 | |
| 2009 | 11.10 | 10.50 | | 0.10 | 0.50 | 0.60 | |
| 2010 | 12.95 | 12.00 | 0.10 | 0.20 | 0.65 | 0.95 | |
| 2011 | 13.95 | 12.60 | 0.25 | 0.30 | 0.80 | 1.35 | |
| 2012 | 15.20 | 13.20 | 0.50 | 0.50 | 1.00 | 2.00 | |
| 2013 | 16.55 | 13.80 | 1.00 | 0.75 | 1.00 | 2.75 | |
| 2014 | 18.15 | 14.40 | 1.75 | 1.00 | 1.00 | 3.75 | |
| 2015 | 20.50 | 15.00 | 3.00 | 1.50 | 1.00 | 5.50 | |
| 2016 | 22.25 | 15.00 | 4.25 | 2.00 | 1.00 | 7.25 | |
| 2017 | 24.00 | 15.00 | 5.50 | 2.50 | 1.00 | 9.00 | |
| 2018 | 26.00 | 15.00 | 7.00 | 3.00 | 1.00 | 11.00 | |
| 2019 | 28.00 | 15.00 | 8.50 | 3.50 | 1.00 | 13.00 | |
| 2020 | 30.00 | 15.00 | 10.50 | 3.50 | 1.00 | 15.00 | |
| 2021 | 33.00 | 15.00 | 13.50 | 3.50 | 1.00 | 18.00 | |
| 2022 | 36.00 | 15.00 | 16.00 | 4.00 | 1.00 | 21.00 | |

Cellulosic requirement downgraded to 6.0 million gallons for 2011.



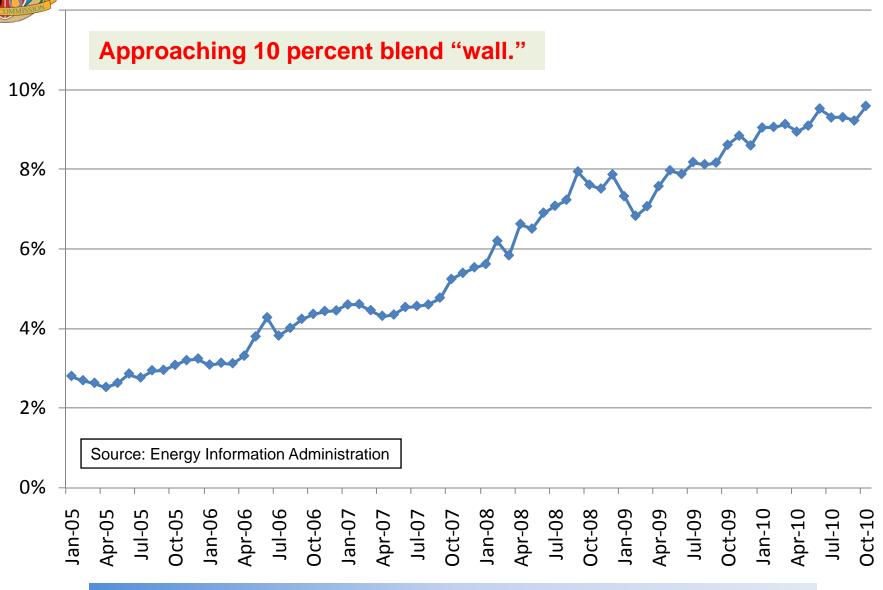
RFS2 Impact on CA Gasoline Demand Forecast 2009 Results Will Be Updated



Can contribute to refinery overcapacity & E85 infrastructure constraints.

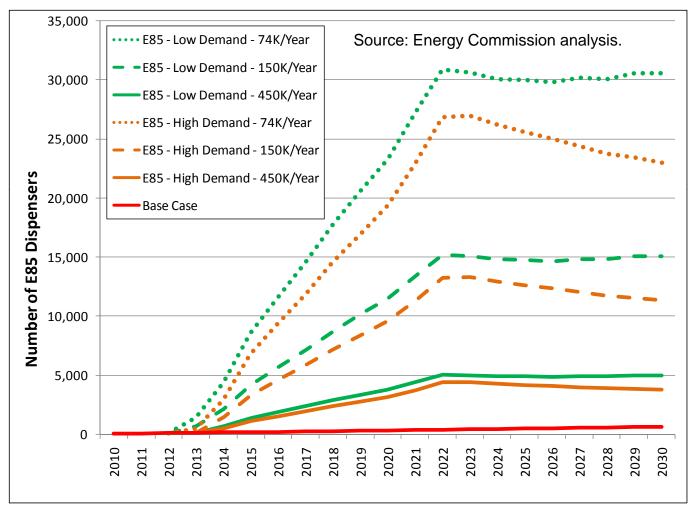


U.S. Ethanol Concentration in Finished Gasoline





RFS2 Impact on E85 Demand Forecast 2009 Results Will Be Updated



E15 not assumed to be available over the base case forecast period.



California LCFS - Overview

- California Air Resources Board regulation
- Designed to reduce the per-gallon carbon intensity of gasoline and diesel fuel – easier initially, then increasingly difficult
- Does not apply to other transportation fuels such as jet fuel and bunker fuel
- Does not apply to non-transportation petroleum, e.g. lube oils
- LCFS compliance began January 1, 2011
 - However, regulation still not finalized
- CARB adopted resolution on November 18, 2010
 - Discusses "enforcement discretion"
 - Details items that still need to be addressed
 - Credit trading system
 - Crude oil screening
 - Indirect Land Use Change impact reassessment could be reduced by 50 percent



California LCFS – Carbon Intensities (CI)

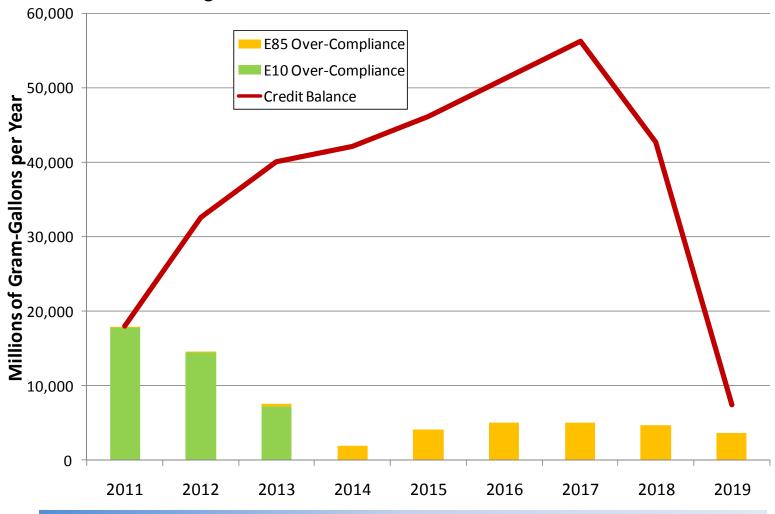
- CI consists of direct & indirect emissions
- Indirect Land Use Change values are expected to be reduced by 50%
- Compliance beyond 2018
 will likely require
 availability of renewable
 hydrocarbons that can be
 blended with gasoline to
 reduce the base fuel CI
 - Both gasoline & diesel
- Use of LCFS credits will likely be an important compliance strategy

| | | Carbon Intensity Values (gCO₂e/MJ) | | | |
|------------------------------|---|---------------------------------------|---|--------|--|
| Fuel | Pathway Description | Direct Emissions | Land Use or Other Indirect Effect | Total | |
| Gasoline | CARBOB – based on the average crude oil delivered to California refineries and average California refinery efficiencies | 95.86 | 0 | 95.86 | |
| | Midwest average; 80% Dry Mill; 20% Wet Mill; Dry DGS | 69.40 | 30 | 99.40 | |
| | California average; 80% Midwest Average; 20% California; Dry Mill; Wet DGS; NG | 65.66 | 30 | 95.66 | |
| | California; Dry Mill; Wet DGS; NG | 50.70 | 30 | 80.70 | |
| | Midwest; Dry Mill; Dry DGS, NG | 68.40 | 30 | 98.40 | |
| | Midwest; Wet Mill, 60% NG, 40% coal | 75.10 | 30 | 105.10 | |
| Ethanol | Midwest; Wet Mill, 100% NG | 64.52 | 30 | 94.52 | |
| from Corn | Midwest; Wet Mill, 100% coal | 90.99 | 30 | 120.99 | |
| | Midwest; Dry Mill; Wet, DGS | 60.10 | 30 | 90.10 | |
| | California; Dry Mill; Dry DGS, NG | 58.90 | 30 | 88.90 | |
| | Midwest; Dry Mill; Dry DGS; 80% NG; 20% Biomass | 63.60 | 30 | 93.60 | |
| | Midwest; Dry Mill; Wet DGS; 80% NG; 20% Biomass | 56.80 | 30 | 86.80 | |
| | California; Dry Mill; Dry DGS; 80% NG; 20% Biomass | 54.20 | 30 | 84.20 | |
| | California; Dry Mill; Wet DGS; 80% NG; 20% Biomass | 47.44 | 30 | 77.44 | |
| Eth and | Brazilian sugarcane using average production processes | 27.40 | 46 | 73.40 | |
| Ethanol from Sugarcane | Brazilian sugarcane with average production process, mechanized harvesting and electricity co-product credit | 12.40 | 46 | 58.40 | |
| | Brazilian sugarcane with average production process and electricity co-product credit | 20.40 | 46 | 66.40 | |



Preliminary Example of Compliance Strategy

California LCFS - Credits
E10 - High Demand Forecast & Lower ILUC for Corn & Cane





Transportation Energy Demand Infrastructure Assessments

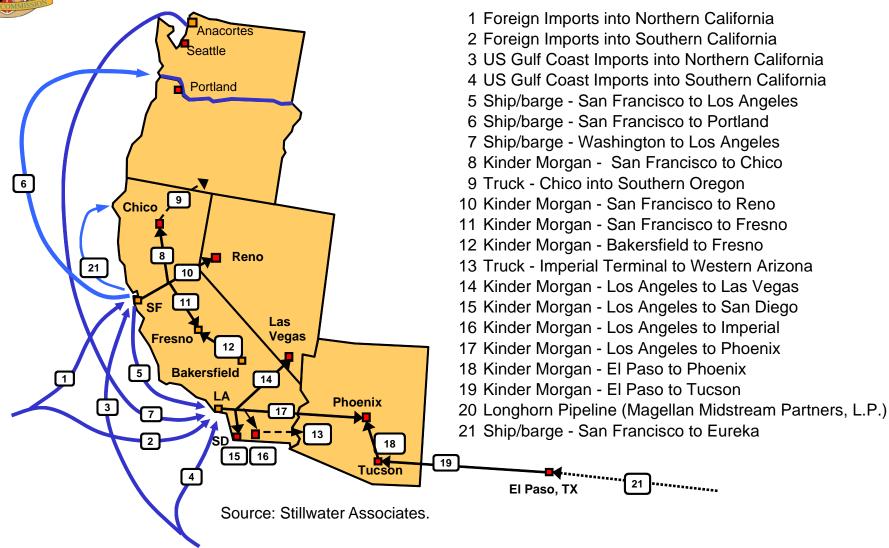








Western States – Fuel Flows



Distribution infrastructure needs assessment – imports, terminals & retail.



Infrastructure – Regional Demand Forecast

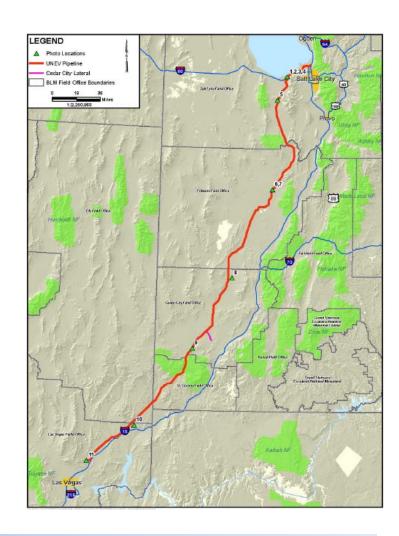
- Demand forecasts for AZ and NV will be used in conjunction with California to determine range of pipeline export demand
- This information will be used to calculate incremental change of imported volumes of renewable & petroleum transportation fuels





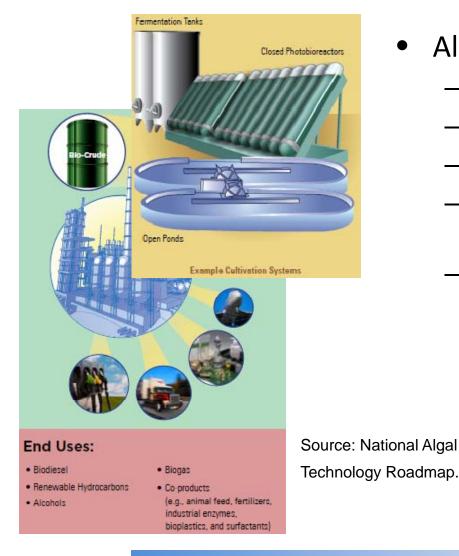
Infrastructure – Regional Pipeline Projects

- UNEV pipeline could become operational as early as the 2nd Q of 2011 with an initial pumping capacity of 30,000 BPD
- Over time, the pipeline system could be expanded to a maximum pumping capacity of up to 118,000 BPD
- Will displace an undetermined portion of the forecasted pipeline deliveries to Las Vegas from California

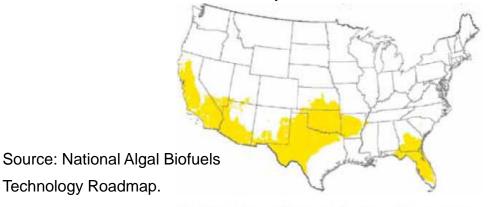




Advanced Biofuel Technologies Algal Fuels



- Algal fuels will be examined
 - Primary technology types
 - Range of supply potential
 - Estimated production costs
 - Pilot projects & status of commercialscale efforts
 - Suitability to California



Regions with annual average climate conditions meeting selected criteria: ≥ 2800 hour annual sunshine, annual average temperature $\geq 55^{\circ}$ F, and ≥ 200 freeze-free days



Advanced Biofuel Technologies Renewable Hydrocarbons

- Renewable hydrocarbon fuels will be examined
 - Primary technology types
 - Range of supply potential
 - Estimated production costs
 - Pilot projects & status of commercial-scale efforts
- Demand will increase for "drop in" blending components that can be used to decrease CI of gasoline, diesel & jet fuel
 - Will likely be necessary to achieve compliance with LCFS regulation



NExBTL-diesel started at the Porvoo refinery in 2007.



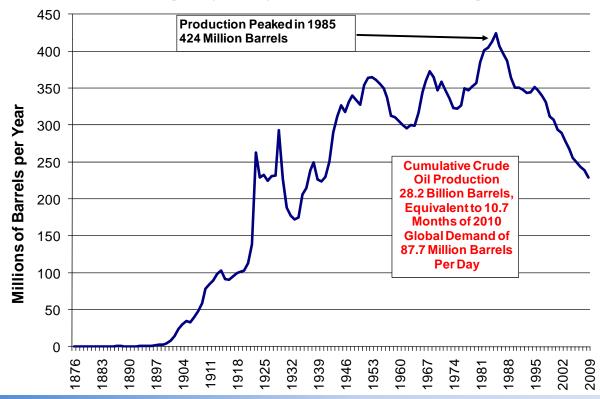
Crude Oil





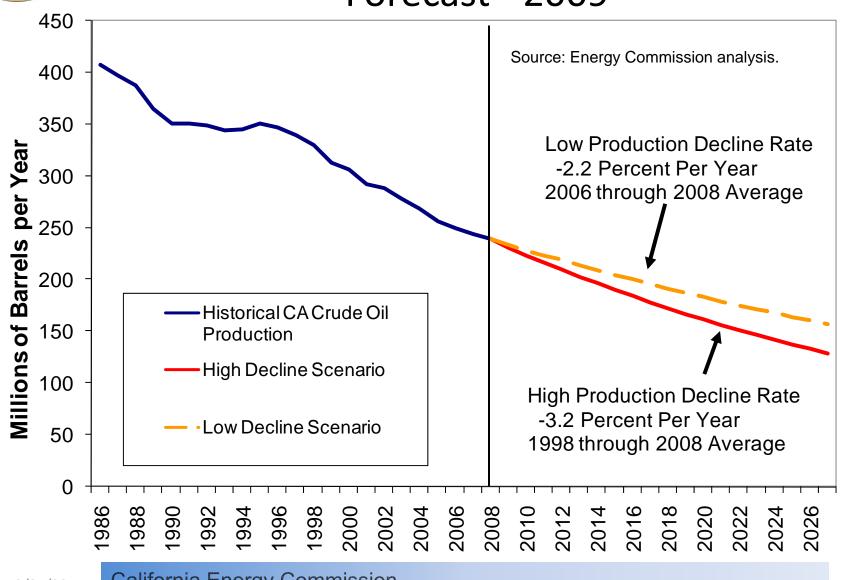
Crude Oil – Import Forecast

- Crude Oil Import Forecast Several Elements
 - California oil production historical & forecast rate of decline
 - Demand forecast for petroleum-based transportation fuels
 - California, Nevada & Arizona
 - California refining capacity level or declining?





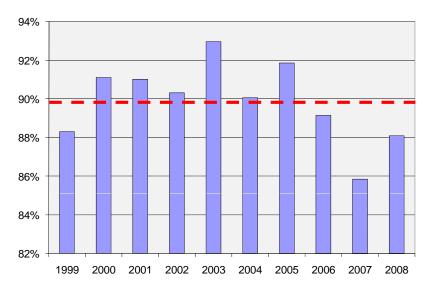
California Crude Oil – Production Decline Forecast - 2009

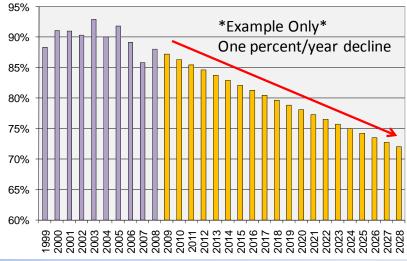




California Refining Capacity Assumptions

- Assumed level capacity as part of 2009 IEPR forecast analysis
- Will also examine scenario of declining utilization or capacity in light of:
 - Increased use of renewable fuels
 - Higher CAFÉ standards
 - Petroleum reduction goals
- Will decrease crude oil import forecast
- Will increase transportation fuel import forecast







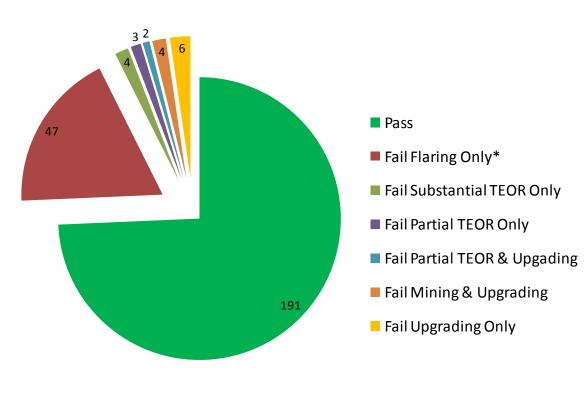
Crude Oil – Import Infrastructure

- Crude oil imports increasing or decreasing?
- If increasing:
 - What additional import capacity is needed & where?
- Pier 400, Berth 408
 - Los Angeles City Council approved the Pier 400, Berth 408 project's DEIR/DEIS in the second quarter of 2009
- Port of Long Beach Pier Echo
 - RFP released May 2010
 - T-126 berth would handle crude oil and transportation fuels





Crude Oil – LCFS "Screening" Proposal



Source: Energy Commission analysis.

- Continuing to assess proposal to screen potentially high-carbon intensity crude oils
- Refiners would have to offset carbon debits from using HCICOs
- The increasing difficulty of using HCICOs will potentially result in a decreased availability of crude oil sources for refiners
- May have economic and energy security implications

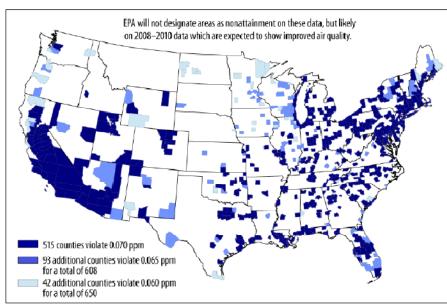


Other Issues – MOTEMS Update

- Marine Oil Terminal Engineering & Maintenance Standards (MOTEMS) part of California Business Code – Chapter 31F
 - Require upgrades to existing marine terminals to reduce the risk of spill related to earthquakes and tsunamis
- Most, if not all, marine oil terminals with medium or high risk of a potential spill have completed their safety audits
 - Include assessments of work that needs to be completed to achieve compliance with the standards
- Timing impacted by discussion over who pays
- It is possible that some facilities will not be upgraded and their leases not renewed
 - Forecast for imports (both crude oil and transportation fuels) will have
 a direct role in this debate



Other Issues – New Ozone Standard



Source: U.S. EPA

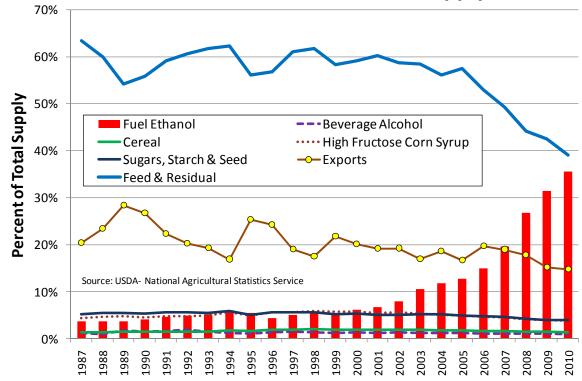
- January 6, 2010 U.S. EPA proposes to strengthen ground-level ozone standard
 - 75 parts per billion (ppb) standard would be lowered to between 60 and 70 ppb
 - Final level due out by end of July of 2011
 - December of 2013 State Implementation
 Plans, outlining how states will reduce
 pollution to meet the standards, are due to
 EPA
 - 193 to 328 additional counties could be included
- Proposed stricter standard could result in new fuel specifications for neighboring states of Arizona and Nevada
 - Potential change in CA pipeline export fuel quality assumptions



Other Issues – Agricultural Commodities

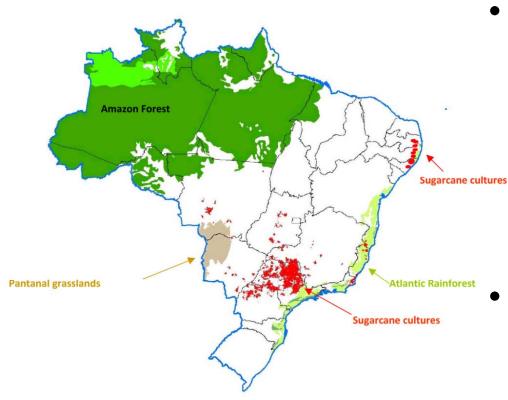
- Implications of increasing use of corn & other agricultural commodities for biofuel production
- Interactions of rising feedstock prices for biofuel producers – profitability impacts
- Crop forecasts and outlook for continued productivity
 will yield keep pace?

U.S. Corn End Use - Percent of Supply





Other Issues - Ethanol Import Tariff

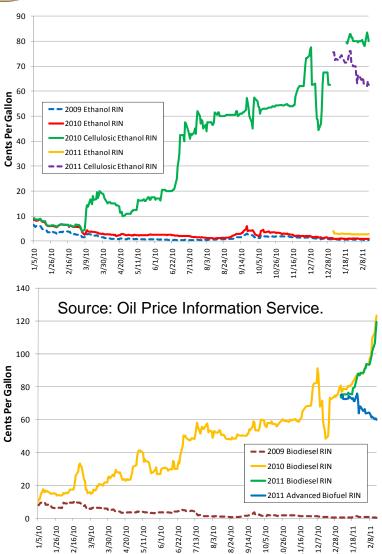


Source: José Goldemberg, *Biotechnology* for *Biofuels* 2008.

- Brazilian exporters of ethanol to the U.S. must pay two types of import duties
 - Ad valorem tax equivalent to
 2.5 percent of the ethanol
 transaction price
 - Secondary import duty of 54 cents per gallon
- California demand for sugarcane-based ethanol could be significant under LCFS
- Is it time to retire this duty?
- How might the price of ethanol be affected?



Other Issues - Renewable Fuel Credits

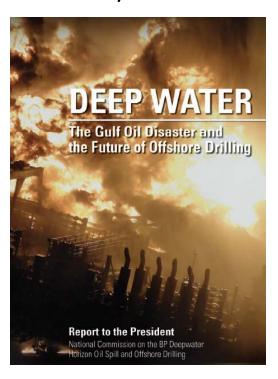


- RFS2 program has renewable identification number (RIN) credits
- Values have been increasing
- Will examine how these credits are generated, valued and used to achieve compliance
- Will also examine the dynamics and value of LCFS credits once that credit trading system is active and values made available to the public (price transparency)



Other Issues - Macondo Oil Spill

- 78 to 167 million gallons released to environment
- At higher estimate largest volume of accidental release in world history



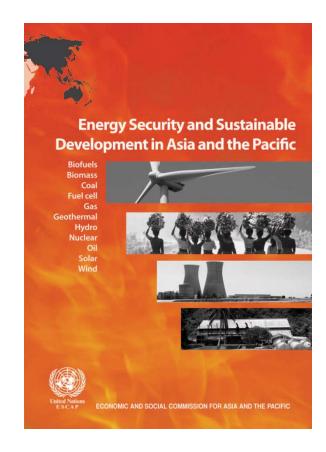


- Status of U.S. offshore drilling
- California vs. Gulf comparison of drilling environment & potential resource base estimates
- Prospects of renewed drilling in California's offshore waters



Other Issues – Energy Security

- The issue of energy security is attracting renewed interest as a policy consideration
- Analysis of transportation fuel issues will include a qualitative energy security assessment for specific fuels and crude oil
- Can also be relevant for renewable fuels and even advanced technologies





Additional Q & A



Torrent Ducks - Rio Bremajo - Near San Isidro, Eastern Ecuador 10-15-2010