

BEFORE THE ENERGY RESOURCES CONSERVATION AND DEVELOPMENT

COMMISSION OF THE STATE OF CALIFORNIA 1516 NINTH STREET, SACRAMENTO, CA 95814 1-800-822-6228 - WWW.ENERGY.CA.GOV

DOCKET 08-AFC-13

| Applications for Certification for the |) | Docket Nos. | DATE | JUL 14 2010 |
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| | ý | | RECD. | JUL 15 2010 |
| Calico Solar (SES Solar One) Project, |) | 08-AFC-13, | <u> </u> | - |
| Genesis Solar Energy Project, Imperial Valley (SES Solar Two) Project |) | 09-AFC-8, 08-AFC-5, | | |
| impenai valley (SES Solai Two) Project |) | 00-AFC-3, | | |

Solar Millennium Blythe Project, 09-AFC-6. Solar Millennium Palen Project, and 09-AFC-7. 09-AFC-9, and Solar Millennium Ridgecrest Project. Consolidated Hearing on Issues 10-CRD-1

Concerning U.S. Bureau of Land

Management Cultural Resources Data Order No. 10-0714-11

COMMISSION DECISION RE: DATA CONCERNING CULTURAL RESOURCES ON BLM LAND

I. **Introduction and Summary**

Cultural resources, such as historical artifacts, ancient art, and ancestral burial grounds, are often found on the sites of power facilities proposed for licensing by the California Energy Commission ("CEC" or "Commission"). In order to protect those sensitive resources, federal and state laws require confidential treatment of data on their locations and other key characteristics. However, in the Commission's licensing (formally, "certification") proceedings, we must assess potential impacts to cultural resources, along with mitigation measures and alternatives that would avoid or minimize the impacts (we must also assess projects' compliance with the cultural resources laws), and doing so requires reasonable access to such data. In turn, formal parties in our proceedings (usually referred to as "intervenors") may also seek access to this data to facilitate their participation. Balancing the competing legal, factual, and policy considerations that may be present in any given proceeding is difficult.

In several of the Commission's current proceedings on applications for certification ("AFC") for solar power plants located on U.S. Bureau of Land Management ("BLM") land, intervenor California Unions for Reliable Energy ("CURE") has asked us for access to confidential information about cultural resources. (In the Imperial Valley AFC proceeding, CURE has received some data.) Applicants and BLM oppose those requests.

The Commission:

- 1. Agrees with BLM that the federal agency has ultimate control over the data; therefore, the Commission orders CURE to return the Imperial Valley data to BLM.
- Concludes that CURE, like all other intervenors, has no legal right to the
 most detailed data on the location of cultural resources, even though the
 Commission may need such data for decision making purposes and even
 though BLM and AFC applicants may, as a result of that need, provide
 data to the Commission Staff.
- 3. Recognizes, nevertheless, that having access to such data could enhance participation in Commission power facility proceedings by appropriate intervenors, and therefore encourages BLM to provide access under conditions that BLM finds to be sufficient to protect the resource.
- 4. Provides direction on how requests for confidential data in our certification proceedings should be handled in the future.

II. <u>Procedural History</u>

On September 29, 2008, the Imperial Valley Solar applicant filed an application for confidentiality to protect draft reports prepared by its consultant, URS Corporation ("URS"). The reports contained confidential information concerning cultural resources located on the project's proposed site. The application was filed under the Commission's regulations that govern access to, and confidentiality of, all of the CEC's public records (i.e., not only the documents that are filed in licensing proceedings), and that implement the provisions of California's Public Records Act ("PRA"). (See Cal. Code Regs., tit. 20, § 2501 et seq.) Our Executive Director granted the Imperial Valley applicant's request for confidentiality approximately one month after receiving it, and she subsequently granted several additional, similar requests by the applicant. (See *Id.*, § 2505, subd. (a)(1) & (3).) The same basic process occurred in all of the solar AFCs.

On March 10, 2010, CURE petitioned the Commission for access to the confidential cultural resources data in the Imperial Valley proceeding. Although CURE filed its petition under the Commission's PRA regulations (as the regulations allow), CURE did so in its status as an intervenor in the proceeding. "CURE's petition stated that the requested information is necessary for CURE to fully participate in the proceeding with regard to cultural resource issues, that CURE is a formal consulting party in the federal National Historic Preservation Act Section 106 consultation process for the project, and that CURE would be participating in developing a programmatic agreement for protection of the cultural resources on the project site." (CEC Staff Brief, p. 4.) CURE's petition stated that both the organization itself and the cultural resources expert it retained would sign nondisclosure agreements protecting the sensitive data.

On April 15, 2010, the Commission's Chief Counsel, who acts as our delegatee in such matters, granted CURE's petition. (See Cal. Code Regs., tit. 20, § 2506.) "The [Chief Counsel's] determination concluded that CURE satisfied requirements of Section 2506 of the Commission's regulations, noted that Commission proceedings are open for public participation, and further noted that . . . any person granted intervention has the rights of a party." (CEC Staff Brief, p. 4.) The Chief Counsel's determination also concluded that there was no risk of damage to the cultural resources or the site upon which they were located. He reached this conclusion because CURE had hired a qualified archaeologist to review the requested documents, only he and other similar individuals would be able to review the documents, and the reviewer(s) would be given access only if they signed a stringent non-disclosure agreement.

Our regulations provide a fourteen-day period in which any party may request the full Commission to reconsider the determination of the Chief Counsel. (Cal. Code Regs., tit. 20, § 2506, subd. (b)(6).) BLM attempted to file a request for reconsideration, but it was untimely. Since then, BLM has filed additional documents strongly asserting that it has legal control over the data and objecting to the CEC's release of the data to CURE. BLM insists that CURE return the data to BLM, and demands that the Commission remove from its Docket and return all confidential information regarding cultural resources on BLM lands. (In this decision, we are treating BLM's request as if it were timely filed.) [See Cal. Code Regs., tit. 20, § 1203, subds. (c), (d), (f).]

Although the Commission had released information concerning only the Imperial Valley project, we had received an additional request from CURE for access to confidential cultural resources data in connection with the Genesis Solar Energy Project (which we are here treating as if it were granted and then appealed by BLM), and it appeared likely that similar issues would arise in other current proceedings. Taking those considerations into account, the Commission's Siting Committee (Chairman Karen Douglas, Presiding Member, and Commissioner Robert B. Weisenmiller, Associate Member, collectively "the Committee") consolidated all of the solar AFC proceedings "for the limited purpose of considering and resolving issues related to BLM-related cultural resources data." (Notice and Orders (May 21, 2010), p. 3; see Cal. Code Regs., tit. 20, §§ 1203, subds. (c), (d), 1208, 1719, subd. (a).) Since then we have received from CURE requests for confidential data in all of the consolidated proceedings except Ridgecrest (and a request still could be submitted there).

The Committee "[invited] [a]II parties who have an interest in cultural resources in any of the cases . . . [to] submit briefs and testimony" and held an evidentiary hearing on June 9, 2010. Applicants in the cases, CURE, the CEC Staff, other parties, and BLM participated. The Committee issued a Proposed Decision on July 7, and the full Commission held a hearing on July 14 to consider whether to adopt the Proposed Decision.

III. Analysis

A. Confidentiality of the Data and the Documents.

CURE requested access to the data at issue, subject to a non-disclosure agreement, pursuant to Section 2506 of Title 20 of the California Code of Regulations. As noted above, this regulation is designed to implement the Energy Commission's obligations under the PRA. Consequently CURE's request would seem to have been made pursuant to the PRA, although CURE's request did not explicitly cite the PRA or any other underlying statute.

No one disputes that the data at issue, and the documents in which the data is embodied, are properly confidential under both federal and state laws pertaining to cultural resources and to government documents: the federal Archaeological Resources Protection Act ("ARPA"), the federal National Historic Preservation Act ("NHPA"), the federal Freedom of Information Act ("FOIA") and the California PRA. (5 U.S.C. § 552(b)(3); 16 U.S.C. §§ 470hh, 470w-3; Gov. Code, §§ 6253.9, subd. (g), 6254, subd. (k).); see also *Hornbostel v. U.S. Dept. of Interior* (D.D.C. 2003) 305 F. Supp. 2d 21, 30.) Furthermore, the PRA does not anticipate selective disclosure of confidential information to one member of the public, such as an intervenor in a siting case, while keeping the records otherwise confidential. (See, e.g., *Coastal Delivery Corp. v. U.S. Customs Service* (C.D.Cal. 2003) 272 F.Supp.2d 958, 964 [interpreting the FOIA] ["There is no room for confidentiality agreements, non-disclosure agreements, or other selective revelation in FOIA jurisprudence."]; see also Gov. Code, § 6257.5 [prohibiting denial of a PRA request because of its purpose].)

We must deny CURE's request for selective access to confidential information to the extent it was made pursuant to the PRA. However, CURE sought the data in question in its capacity as a party to a siting case. We believe CURE should have sought access to the data in question pursuant to the provisions of Section 1716 of itle 20 of the California Code of Regulations, which governs data requests in siting cases. (See Palo Verde Solar I, LLC & Palen Solar I, LLC Reply Brief p. 2.) For the sake of expediency, the remainder of this Order treats CURE's request as if it had filed a petition to compel production of documents pursuant to Section 1716(g). As is more fully explained below, we find such a petition could not be granted over BLM's objection.

B. <u>BLM's Control of the Data and the Documents</u>.

Federal laws assigning BLM responsibility for cultural resources on the lands within its jurisdiction lead us to accept BLM's argument that it "owns" or otherwise controls the disputed data.¹ Therefore BLM has the authority to determine the conditions (if any) under which any particular person or entity may have access to the data in question.

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¹ When interpreting and applying statutes and regulations, we must give appropriate deference to the agencies responsible for implementing those laws. (See, e.g., *Udall v. Tallman* (1965) 380 U.S. 1, 16 [explaining that the U.S. Supreme Court "shows great deference to the interpretation given [a] statute by the officers or agency charged with its administration"].).

1. <u>BLM's responsibility for cultural resources under Federal law.</u>

As we explain more fully in the next paragraph, BLM has the legal duty to maintain the integrity of cultural resources on the land for which it is responsible. (See 16 U.S.C. §§ 433, 470aa *et seq.*; 43 U.S.C. § 1701; 36 Fed. Register 8921; see generally BLM Manuals 8100, 8140.) As a result, BLM has the legal authority to control access to those resources (and to the locations where other resources potentially may be found). (See 16 U.S.C. §§ 432, 470cc-dd, 470ee; see generally BLM Manual 8150.) We believe that in order to implement its authority and to carry out its responsibilities, BLM must be able to control the dissemination of properly-confidential data concerning cultural resources which are created in the course of reviewing the environmental impacts of a prospective project located on BLM land.

Two federal statutes govern, respectively, archaeological and historical cultural resources that are or may be found on the sites of the solar AFCs: the Archaeological Resources Protection Act ("ARPA") and the National Historic Preservation Act ("NHPA"). Under ARPA, "information concerning the nature and location of any archaeological resource . . . may not be made available to the public" unless the Federal land manager determines that such disclosure would further the purposes of ARPA and would not create a risk of harm to the resources or to the site on which they are located. (16 U.S.C. § 470hh(a)(1)-(2).) As BLM correctly notes in its brief, "the Federal land manager in this instance is the California Office of the BLM"; as such, only that Office can make the determination as to whether the cultural resources data should be disclosed to the public under ARPA. (April 29, 2010, letter of BLM Acting State Director James Abbott, p. 2; see also 16 U.S.C. § 470bb(2) [defining "Federal land" manager" as "the Secretary of the department, or the head of any other agency or instrumentality of the United States, having primary management authority over [public] lands"].) "ARPA provide[s] the 'federal land manager' with substantial discretion to disclose or withhold 'information concerning the nature and location' of cultural resources, based on an assessment of the risks and benefits of disclosure." (Southern Utah Wilderness Alliance v. U.S. Bureau of Land Management (D.D.C. 2005) 402 F. Supp. 2d 82, 90; see also U.S. v. Quarrell (10th Cir. 2002) 310 F.3d 664, 671 [noting that archaeological sites are kept confidential to protect resources from vandalism and looting].) The provisions of NHPA are similar. (See 16 U.S.C. § 470w-3.)

2. BLM's ownership of the documents within which the data is contained.

The U.S. Federal Records Act "ma[kes] it clear that Congress regard[s] the ownership of agency records to be in the United States." (*Nixon v. United States* (D.C. Cir. 1992) 978 F.2d 1269, 1283.) It is equally clear that BLM documents containing cultural resources data are "agency records" and that therefore BLM owns those documents.

The FRA defines "agency records" as:

All books, papers, maps, photographs . . . or other documentary materials [that are] made or received by any agency of the United States Government under Federal law or in connection with the transaction of public business and preserved or appropriate for preservation by that agency . . . as evidence of the organization, functions, policies, decisions, procedures, operations, or other activities of the Government or because of the information value of data in them.

(FRA, Pub. L. No. 81-754, 64 Stat. 583 [codified as amended in scattered sections of 44 U.S.C.].) BLM's cultural resources records were "made or received" by BLM "under Federal law": applicants' contractors generated the records and provided them to BLM in accordance with BLM national standards. (See BLM Manual 8150, Permitting Uses of Cultural Resources; April 29, 2010, letter of BLM Acting State Director James Abbott, p. 2). The cultural resources records were also "made . . . in connection with the transaction of public business": the data was gathered for the purpose of conducting cultural resources investigations of proposed solar facility sites on government-owned land. (See Id., p. 2.) Furthermore, the records are "evidence of [BLM's] functions . . . procedures, [and] operations": because the data was gathered subject to a BLM State Permit for Archaeological Investigations, it provides an inside look into BLM's Field Authorization and permit processes. (Ibid.) In addition, it is obvious that the records are "preserved [and] appropriate for preservation . . . because of the information value of [the cultural resources] data in them" as specified in the FRA. And finally, BLM requires qualified archaeologists to "safeguard and preserve [cultural resources] materials as property of the United States." (43 C.F.R. § 7.6(b)(5).) For all of these reasons, the documents containing the disputed cultural resources data are agency records owned by BLM as the applicable representative of the United States government.

In sum, BLM has the authority to determine the conditions (if any) under which any particular person may have access to the data in dispute here. BLM has exercised its authority by saying that CURE cannot have access (at least at this time). We now examine what impact CURE's inability to access the information it seeks might have on the Energy Commission's siting process.

C. Intervenors' Rights to Data.

There is nothing in constitutional, statutory, or regulatory law giving CURE (or any other party) a right to the data that is in dispute here.

1. The California Administrative Procedure Act.

The adjudicative portion of the California Administrative Procedure Act (APA) embodies and implements all of the due process protections that must constitutionally be provided to any participant in an agency adjudicative proceeding. (See Cal. Law Revision Com. com., foll. Gov. Code, § 11425.10 ["minimum due process and public interest

requirements"].) There is nothing in the APA that provides a right to intervene, let alone any specific type of intervention or participation such as discovery. (See generally Gov. Code, § 11340 *et seq.*) Therefore, nothing in the APA compels release of the disputed cultural resources data to CURE.

This conclusion is reinforced by the intervention provision that is found in the APA. Government Code section 11440.50 provides an optional intervention process that agencies may adopt. Subdivision (c)(2) of that section expressly gives the agency the substantial discretion to "impose conditions on the intervenor's participation in the proceeding, either at the time that intervention is granted or at a subsequent time . . . so as to promote the orderly and prompt conduct of the proceeding." (Gov. Code, § 11440.50, subd. (c)(2).) Thus the agency may impose any condition – such as no discovery, or limited discovery – that it believes is appropriate "to promote the orderly and prompt conduct of the proceeding." (See *Id.*)

Indeed, there is no due process right to discovery even for defendants in agency disciplinary proceedings such as license revocation hearings. Yet such persons are entitled to more due process protections than are those who do not have but only seek a license (e.g., applicants in our AFC proceedings), who in turn are generally entitled to more protection than persons intervening in license application proceedings. As the leading practice guide on administrative hearings explains, "[d]ue process of law does not guarantee a prehearing right to discovery." (Cal. Administrative Hearing Practice (Cont. Ed. Bar 2d ed. 2008) Overview, § 1.70, p. 50 [quoting *Mohilef v. Janovici* (1996) 51 Cal. App. 4th 267].) Instead, "[t]he scope of discovery in administrative hearings is governed by statute and the agency's discretion." (*Id.* [quoting *Cimarusti v. Superior Court* (2000) 79 Cal. App. 4th 799].)

The federal APA is to the same effect. (See 5 U.S.C. § 555(b); cf. F.R. Civ. P. § 24(a) [intervention as of right in civil judicial litigation].) "[T]he agency 'may' permit intervention if it chooses" (7 West's Fed. Admin. Prac. § 7721 (3d ed. 2009)), and "inherent in the provision for intervention is the power to limit the form and extent of participation by the intervener" (2 Admin. L. & Prac. § 5:20 (2d ed. 2010)).

2. Warren-Alquist Act.

The Warren-Alquist Act is the Energy Commission's enabling legislation, which is part of the California Public Resources Code (PRC). PRC section 25114 defines "Interested party" as "any person whom the commission finds and acknowledges as having a real and direct interest in any proceeding or action carried on, under, or as a result of the operation of, this division." Regarding access to data for intervenors in AFC proceedings, PRC section 25519(b) provides: "The commission, upon its own motion or in response to the request of any party, may require the applicant to submit any information, document, or data, in addition to the [application for certification], that it determines is reasonably necessary to make any decision on the application." Notably, Section 25519(b) speaks only to access to information by the Energy Commission and

its staff for the purpose of completing its environmental analysis, but not to access to information by intervenors (or "interested parties") such as CURE.

a. <u>Section 1716 of Title 20 of the California Code of Regulations.</u>

To implement the Warren-Alquist Act, the Energy Commission has adopted regulations governing both intervention and discovery. Section 1716 governs the processes by which both Energy Commission staff and intervenors in AFC proceedings may obtain information. (Cal. Code Regs., tit. 20, § 1716.) Section 1716(a) grants Energy Commission staff "authority to request or otherwise obtain from the applicant such information as is necessary for a complete staff analysis of the notice or application." In contrast, section 1716(b) provides that intervenors "may request from the applicant any [relevant] information reasonably available to the applicant"; 1716(d) further limits intervenor's access to information from other parties to relevant information which is "reasonably available to the responding party and cannot otherwise be readily obtained." (Cal. Code Regs., tit. 20, § 1716 (b) & (d) (emphasis added).) Section 1716 draws a marked distinction between staff and intervenors. While staff may request "any information necessary for a complete analysis," intervenors are limited to data which is "reasonably available" to the requesting party. (See Cal. Code Regs., tit. 20, § 1716(a) (b) & (d).) This is an acknowledgement of different roles; unlike intervenors, staff is responsible for undertaking the environmental analysis.

When discovery disputes arise, Section 1716(g) provides that any party may bring what amounts to a petition to the relevant siting committee to compel production of data. This subsection gives the committee broad discretion adjudicating such petitions, providing that the committee "may grant or deny the petition, in whole or in part," or may "direct the commission staff to supply such of the information request as is available to staff. (Cal. Code Regs., tit. 20, § 1716(g).)

Here, CURE has submitted what amounts to a request pursuant to Section 1716(g) for cultural resources data.² As discussed extensively above, BLM has asserted ownership and control of the data requested by CURE in this proceeding, and has demanded the return of all such data by both CURE and Staff. Whether the data is in Staff's possession or not, it cannot be transferred to CURE without BLM's approval. Consequently, the data is not "reasonably available," as required to Section 1716 (b) & (d). For this simple reason, we find CURE's request must be denied.

b. <u>Section 1207 of Title 20 of the California Code of</u> Regulations.

Section 1207 of Title 20 sets forth the general process for intervening in Energy Commission proceedings, including AFC proceedings. (Cal. Code Regs., tit. 20, §§ 1207.) Section 1207(c) provides that any party granted intervenor status has "all the

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² See *supra* Section III. A.

rights and duties" afforded to other parties. CURE contends that because the CEC Staff, which is a party, has access to the BLM cultural resources data that has been docketed here, it too must have the same access. Relatedly, Californian's for Renewable Energy asserted that Section 1207 prevents the Energy Commission from pursuing an AFC proceeding until CURE has been afforded access to all information available to the Staff. We disagree with both contentions.

Section 1207 must be read in conjunction with, and harmonized with, the other applicable provisions of our regulations, including but not limited to Section 1716. True, the Staff is a party in AFC proceedings. (See Cal. Code Regs., tit. 20, § 1201, subd. (e); see also Gov. Code § 11405.60). However, as noted above, the Staff has access to, and uses, cultural resources data not primarily in an advocacy role as a party, but in carrying out its unique responsibility to ensure that the Commission's record contains a legally-adequate assessment of all environmental matters under the California Environmental Quality Act (CEQA) and of compliance with all applicable laws. (See Pub. Resources Code, § 21082.1, subd. (c); Cal. Code Regs., tit. 20, § 1742, subd. (c); see also Cal. Code Regs., tit. 20, § 1716 (discussed supra).) To the extent that the Commission needs access to any particular information to carry out its duties under CEQA and the Warren-Alquist Act, we must rely on the Staff to analyze that information on our behalf. Section 1207 does not change that fact, nor the fact that neither CURE nor any other intervenor has a similar duty. (The applicant also has a unique responsibility under the law to present adequate evidence to meet its burden of proof, but that is not at issue here.)

In sum, we find that nothing in the Warren-Alquist Act or the Commission's regulations, or any other law, requires that CURE must be permitted access over BLM's objection to sensitive cultural resources data controlled by BLM pursuant to federal law. Furthermore, there is nothing which suggests that our process cannot proceed if is denied access to the information it seeks. Rather, our regulations suggest that CURE's request should be denied because the information it seeks is not reasonably available for release to CURE.

CURE Access to Data Pursuant to BLM Processes.

While intervenors do not have an absolute right to discovery, to facilitate vigorous public participation and transparency the Commission has consistently exercised its discretion to grant intervenors access to data to the extent feasible. In this instance, we lack the authority to give CURE access to the information it seeks.

In our view it would be consistent with the purposes of ARPA and NHPA for BLM to grant access to cultural resources data to intervenors with appropriate qualifications and pursuant to the requisite confidentiality requirements. Expert witnesses are frequently given access to confidential data that is unavailable to the general public; they have access to confidential information such as autopsy reports, ballistic reports, psychiatric records, and medical records. (See, e.g., *Stewart v. U.S.* (1961) 366 U.S. 1, 12; *Abdul-Kabir v. Quarterman* (2007) 550 U.S. 233.) They are provided access to this

information so that they can draw on their expertise and guide the parties through complex and technical scientific issues. (See Federal Rules of Evidence Rule 702.)

The record indicates that CURE has already initiated discussions with BLM to obtain from it the data it seeks from us, and that BLM is considering these requests. Under different circumstances, we might consider delaying a siting case to afford an intervenor access to relevant information. We do not have that luxury in this instance. Each of the above-captioned projects must meet extraordinarily tight time-lines with respect to state and federal agency permitting decisions to qualify for funding from the U.S. Department of Energy under the American Recovery and Reinvestment Act. (Public Law 111-5 (2009).) Even a slight delay could cause projects to miss critical deadlines in the permitting process, and therefore lose access to recovery act funding. These projects also provide options for California's electric utilities' in meeting their statutory obligation per the Renewable Portfolio Standard, and they have the potential to help reduce greenhouse gas emissions. We therefore encourage BLM to accommodate CURE to the extent it can without violating its obligation to protect the cultural resources in question, as expeditiously as possible. We further direct Staff to do what it can to facilitate such resolution.

IV. Findings, Conclusions, Orders and Other Concluding Matters

- 1. BLM controls the dissemination of confidential data on cultural resources that are or may be located on land within its jurisdiction. We will not disclose records that (a) are in our possession or control, (b) concern cultural resources on BLM land, and (c) are confidential under ARPA or NHPA, without permission from BLM.
- The confidential data sought by CURE is not reasonably available to staff for disclosure to CURE.
- 3. CURE shall return all disputed confidential data received to date to BLM.
- 4. Energy Commission staff shall comply with BLM's direction with respect to the confidential data on cultural resources in question, while working with BLM staff to ensure that it has access to the information it needs for its environmental analysis under CEQA.
- 5. In proposed generation facility proceedings, the Staff has unique duties that are not within the scope of section 1207, subdivision (c) of the Commission's regulations.
- 6. The constitutional and statutory provisions that we implement do not create or provide an absolute right to intervention, or to any particular form or activity of intervention.

| 7. | The Commission's regulations provide two potential courses of action for persons |
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| | who are seeking information from the Commission in AFC proceedings: |
| | discovery under our siting case regulations and Public Records Act requests |
| | under our PRA regulations. To implement both sets of regulations in an efficient |
| | manner, parties in power facility proceedings should use the discovery process |
| | wherever possible (including but not limited to submitting data requests to the |
| | CEC Staff for documents that are within the Commission's possession or |
| | control). Of course, members of the public may seek access under the PRA to |
| | non-confidential documents related to siting cases. |

| 8. | This is a | precedent decision | under section | 11425.60 of the | Government Cod |
|----|-----------|--------------------|---------------|-----------------|----------------|
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Dated: July 14, 2010 in Sacramento, California

| Original signed by: | <u>Absent</u> |
|---------------------|---------------|
| KAREN DOUGLAS | JAMES D. BOYD |
| Chair | Vice Chair |

Original signed by:Original signed byJEFFREY D. BYRONANTHONY EGGERTCommissionerCommissioner

Original signed by:
ROBERT B. WEISENMILLER
Commissioner



BEFORE THE ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION OF THE STATE OF CALIFORNIA 1516 NINTH STREET, SACRAMENTO, CA. 95814

1516 NINTH STREET, SACRAMENTO, CA 95814 1-800-822-6228 – www.energy.ca.gov

APPLICATION FOR CERTIFICATION

For the CALICO SOLAR (Formerly SES Solar One)

Docket No. 08-AFC-13

PROOF OF SERVICE (Revised 7/12/10)

APPLICANT

Felicia Bellows
Vice President of Development &
Project Manager
Tessera Solar
4800 North Scottsdale Road,
#5500
Scottsdale, AZ 85251
felicia.bellows@tesserasolar.com

CONSULTANT

Angela Leiba
AFC Project Manager
URS Corporation
1615 Murray Canyon Rd., #1000
San Diego, CA 92108
angela_leiba@URSCorp.com

APPLICANT'S COUNSEL

Allan J. Thompson Attorney at Law 21 C Orinda Way #314 Orinda, CA 94563 allanori@comcast.net

Ella Foley Gannon, Partner Bingham McCutchen, LLP Three Embarcadero Center San Francisco, CA 94111 ella.gannon@bingham.com

INTERESTED AGENCIES

California ISO e-recipient@caiso.com

Jim Stobaugh
BLM – Nevada State Office
P.O. Box 12000
Reno, NV 89520
jim_stobaugh@blm.gov.

Rich Rotte, Project Manager Bureau of Land Management Barstow Field Office 2601 Barstow Road Barstow, CA 92311 richard_rotte@blm.gov. Becky Jones California Department of Fish & Game 36431 41st Street East Palmdale, CA 93552 dfgpalm@adelphia.net

INTERVENORS

County of San Bernardino
Ruth E. Stringer, County Counsel
Bart W. Brizzee, Deputy County Counsel
385 N. Arrowhead Avenue, 4th Floor
San Bernardino, CA 92415-0140
bbrizzee@cc.sbcounty.gov

California Unions for Reliable Energy (CURE)

c/o: Loulena A. Miles, Marc D. Joseph Adams Broadwell Joseph & Cardozo 601 Gateway Boulevard, Ste. 1000 South San Francisco, CA 94080 Imiles@adamsbroadwell.com

Defenders of Wildlife
Joshua Basofin
1303 J Street, Suite 270
Sacramento, California 95814
e-mail service preferred
basofin@defenders.org

Society for the Conservation of Bighorn Sheep Bob Burke & Gary Thomas P.O. Box 1407 Yermo, CA 92398

cameracoordinator@sheepsociety.com

Basin and Range Watch Laura Cunningham & Kevin Emmerich P.O. Box 70 Beatty, NV 89003 atomictoadranch@netzero.net

Patrick C. Jackson 600 N. Darwood Avenue San Dimas, CA 91773 <u>e-mail service preferred</u> ochsjack@earthlink.net Gloria D. Smith, Senior Attorney Sierra Club 85 Second Street, Second floor San Francisco, CA 94105 gloria.smith@sierraclub.org

*Newberry Community Service District Wayne W. Weierbach P.O. Box 206 Newberry Springs, CA 92365 newberryCSD@qmail.com

ENERGY COMMISSION

ANTHONY EGGERT Commissioner and Presiding Member aeggert@energy.state.ca.us

JEFFREY D. BYRON Commissioner and Associate Member jbyron@energy.state.ca.us.

Paul Kramer Hearing Officer pkramer@energy.state.ca.us

Lorraine White, Adviser to Commissioner Eggert e-mail service preferred white@energy.state.ca.us

Kristy Chew, Adviser to Commissioner Byron <u>e-mail service preferred</u> <u>kchew@energy.state.ca.us</u>

Caryn Holmes
Staff Counsel
cholmes@energy.state.ca.us

Steve Adams

Co-Staff Counsel sadams@energy.state.ca.us

Christopher Meyer Project Manager cmeyer@energy.state.ca.us

Jennifer Jennings Public Adviser publicadviser@energy.state.ca.us



BEFORE THE ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION OF THE STATE OF CALIFORNIA 1516 NINTH STREET, SACRAMENTO, CA 95814 1-800-822-6228 – WWW.ENERGY.CA.GOV

APPLICATION FOR CERTIFICATION FOR THE GENESIS SOLAR ENERGY PROJECT

Docket No. 09-AFC-8

PROOF OF SERVICE (Revised 6/7/10)

APPLICANT

Ryan O'Keefe, Vice President Genesis Solar LLC 700 Universe Boulevard Juno Beach, Florida 33408 <u>e-mail service preferred</u> Ryan.okeefe@nexteraenergy.com

Scott Busa/Project Director Meg Russel/Project Manager Duane McCloud/Lead Engineer NextEra Energy 700 Universe Boulvard Juno Beach, FL 33408 Scott.Busa@nexteraenergy.com Meg.Russell@nexteraenergv.com Duane.mccloud@nexteraenergy.com e-mail service preferred Matt Handel/Vice President Matt.Handel@nexteraenergy.com e-mail service preferred Kenny Stein, **Environmental Services Manager** Kenneth.Stein@nexteraenergy.com

Mike Pappalardo
Permitting Manager
3368 Videra Drive
Eugene, OR 97405
mike.pappalardo@nexteraenergy.com

Kerry Hattevik/Director West Region Regulatory Affairs 829 Arlington Boulevard El Cerrito, CA 94530 Kerry.Hattevik@nexteraenergy.com

APPLICANT'S CONSULTANTS

Tricia Bernhardt/Project Manager Tetra Tech, EC 143 Union Boulevard, Ste 1010 Lakewood, CO 80228 Tricia.bernhardt@tteci.com James Kimura, Project Engineer Worley Parsons 2330 East Bidwell Street, Ste.150 Folsom, CA 95630 James.Kimura@WorleyParsons.com

COUNSEL FOR APPLICANT

Scott Galati Galati & Blek, LLP 455 Capitol Mall, Ste. 350 Sacramento, CA 95814 sqalati@qb-llp.com

INTERESTED AGENCIES

California-ISO e-recipient@caiso.com

Allison Shaffer, Project Manager Bureau of Land Management Palm Springs South Coast Field Office 1201 Bird Center Drive Palm Springs, CA 92262 Allison_Shaffer@blm.qov

INTERVENORS

California Unions for Reliable
Energy (CURE)
c/o: Tanya A. Gulesserian,
Rachael E. Koss,
Marc D. Joseph
Adams Broadwell Joesph
& Cardoza
601 Gateway Boulevard,
Ste 1000
South San Francisco, CA 94080
tqulesserian@adamsbroadwell.com
rkoss@adamsbroadwell.com

Tom Budlong 3216 Mandeville Cyn Rd. Los Angeles, CA 90049-1016 tombudlong@roadrunner.com *Mr. Larry Silver
California Environmental
Law Project
Counsel to Mr. Budlong
<u>e-mail preferred</u>
larrysilver@celproject.net

Californians for Renewable Energy, Inc. (CARE) Michael E. Boyd, President 5439 Soquel Drive Soquel, CA 95073-2659 michaelboyd@sbcglobal.net

*Lisa T. Belenky, Senior Attorney Center for Biological Diversity 351 California St., Suite 600 San Francisco, CA 94104 Ibelenky@biologicaldiversity.org

*Ileene Anderson Public Lands Desert Director Center for Biological Diversity PMB 447, 8033 Sunset Boulevard Los Angeles, CA 90046 ianderson@biologicaldiversity.org

OTHER

Alfredo Figueroa 424 North Carlton Blythe, CA 92225 lacunadeaztlan@aol.com

^{*}indicates change

JAMES D. BOYD Commissioner and Presiding Member jboyd@energy.state.ca.us

ROBERT WEISENMILLER Commissioner and Associate Member

rweisenm@energy.state.ca.us

Kenneth Celli Hearing Officer kcelli@energy.state.ca.us

ENERGY COMMISSION

Mike Monasmith
Siting Project Manager
mmonasmi@energy.state.ca.us

Caryn Holmes Staff Counsel cholmes@energy.state.ca.us Robin Mayer Staff Counsel rmayer@energy.state.ca.us

Jennifer Jennings Public Adviser's Office publicadviser@energy.state.ca.us



BEFORE THE ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION OF THE STATE OF CALIFORNIA

1516 NINTH STREET, SACRAMENTO, CA 95814 1-800-822-6228 – www.energy.ca.gov

APPLICATION FOR CERTIFICATION FOR THE IMPERIAL VALLEY SOLAR PROJECT

(formerly known as SES Solar Two Project)

IMPERIAL VALLEY SOLAR, LLC

APPLICANT

Richard Knox
Project Manager
SES Solar Two, LLC
4800 N Scottsdale Road.,
Suite 5500
Scottsdale, AZ 85251
richard.knox@tesserasolar.com

CONSULTANT

Angela Leiba, Sr. Project Manager URS Corporation 1615 Murray Canyon Rd., Suite 1000 San Diego, CA 92108 Angela Leiba@urscorp.com

APPLICANT'S COUNSEL

Allan J. Thompson Attorney at Law 21 C Orinda Way #314 Orinda, CA 94563 allanori@comcast.net

Ella Foley Gannon, Partner Bingham McCutchen, LLP Three Embarcadero Center San Francisco, CA 94111 ella.qannon@bingham.com

INTERESTED AGENCIES California ISO

e-recipient@caiso.com

Daniel Steward, Project Lead BLM – El Centro Office 1661 S. 4th Street El Centro, CA 92243 daniel steward@ca.blm.gov Jim Stobaugh,
Project Manager &
National Project Manager
Bureau of Land Management
BLM Nevada State Office
P.O. Box 12000
Reno, NV 89520-0006
jim_stobaugh@blm.gov

INTERVENORS

California Unions for Reliable
Energy (CURE)
c/o Tanya A. Gulesserian
Loulena Miles, Marc D. Joseph
Adams Broadwell Joseph &
Cardozo
601 Gateway Blvd., Ste. 1000
South San Francisco, CA 94080
tgulesserian@adamsbroadwell.com
Imiles@adamsbroadwell.com

Tom Budlong 3216 Mandeville Canyon Road Los Angeles, CA 90049-1016 TomBudlong@RoadRunner.com

*Mr. Larry Silver
California Environmental
Law Project
Counsel to Mr. Budlong
<u>e-mail preferred</u>
larrysilver@celproject.net

Hossein Alimamaghani 4716 White Oak Place Encino, CA 91316 almamaghani@aol.com

California Native Plant Society Tom Beltran P.O. Box 501671 San Diego, CA 92150 cnpssd@nyms.net

Docket No. 08-AFC-5 PROOF OF SERVICE (Revised 6/8/10)

> California Native Plant Society Greg Suba & Tara Hansen 2707 K Street, Suite 1 Sacramento, CA 95816-5113 gsuba@cnps.org

ENERGY COMMISSION

JEFFREY D. BYRON Commissioner and Presiding Member ibyron@energy.state.ca.us

ANTHONY EGGERT Commissioner and Associate Member aeggert@energy.state.ca.us

Raoul Renaud Hearing Officer rrenaud@energy.state.ca.us

Kristy Chew, Adviser to Commissioner Byron <u>e-mail service preferred</u> kchew@energy.state.ca.us

*Lorraine White Adviser to Commissioner Eggert https://www.white@energy.state.ca.us

Caryn Holmes, Staff Counsel Christine Hammond, Co-Staff Counsel <u>cholmes@energy.state.ca.us</u> <u>chammond@energy.state.ca.us</u>

Christopher Meyer Project Manager cmeyer@energy.state.ca.us

Jennifer Jennings Public Adviser publicadviser@energy.state.ca.us



BEFORE THE ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION OF THE STATE OF CALIFORNIA 1516 NINTH STREET, SACRAMENTO, CA 95814 1-800-822-6228 – WWW.ENERGY.CA.GOV

APPLICATION FOR CERTIFICATION
FOR THE BLYTHE SOLAR
POWER PLANT PROJECT

Docket No. 09-AFC-6

PROOF OF SERVICE (Revised 5/3/10)

APPLICANT

Alice Harron
Senior Director of Project
Development
1625 Shattuck Avenue, Suite 270
Berkeley, CA 94709-1161
harron@solarmillennium.com

Elizabeth Ingram, Associate Developer, Solar Millennium, LLC 1625 Shattuck Avenue Berkeley, CA 94709 ingram@solarmillennium.com

Carl Lindner
AECOM Project Manager
1220 Avenida Acaso
Camarillo, CA 93012
carl.lindner@aecom.com

Ram Ambatipudi Chevron Energy Solutions 150 E. Colorado Blvd., Ste. 360 Pasadena, CA 91105 rambatipudi@chevron.com

Co-COUNSEL

Scott Galati, Esq. Galati/Blek, LLP 455 Capitol Mall, Suite 350 Sacramento, CA 95814 sqalati@qb-llp.com

Co-COUNSEL

Peter Weiner
Matthew Sanders
Paul, Hastings, Janofsky &
Walker LLP
55 2nd Street, Suite 2400-3441
San Francisco, CA 94105
peterweiner@paulhastings.com
matthewsanders@paulhastings.com

INTERESTED AGENCIES

Calfornia ISO <u>e-recipient@caiso.com</u>

Holly L. Roberts, Project Manager Bureau of Land Management Palm Springs-South Coast Field Office 1201 Bird Center Drive Palm Springs, CA 92262 Office CAPSSolarBlythe@blm.gov

INTERVENORS

California Unions for Reliable Energy (CURE)
c/o: Tany A. Gulesserian,
Elizabeth Klebaner
Marc D. Joseph
Adams Broadwell Joseph & Cardozo
601 Gate Way Boulevard,
Suite 1000
South San Francisco, CA 94080
tgulesserian@adamsbroadwell.com
eklebaner@adamsbroadwell.com

ENERGY COMMISSION

KAREN DOUGLAS
Chairman and Presiding Member kldougla@energy.state.ca.us

ROBERT WEISENMILLER Commissioner and Associate Member rweisenm@energy.state.ca.us

Raoul Renaud Hearing Officer rrenaud@energy.state.ca.us

Alan Solomon
Siting Project Manager
asolomon@energy.state.ca.us

Lisa DeCarlo Staff Counsel Idecarlo@energy.state.ca.us

Jennifer Jennings
Public Adviser's Office
publicadviser@energy.state.ca.us



BEFORE THE ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION OF THE STATE OF CALIFORNIA 1516 NINTH STREET, SACRAMENTO, CA 95814 1-800-822-6228 – WWW.ENERGY.CA.GOV.

APPLICATION FOR CERTIFICATION FOR THE PALEN SOLAR POWER PLANT PROJECT

Docket No. 09-AFC-7

PROOF OF SERVICE (Revised 7/2/10)

APPLICANT

Alice Harron Senior Director of Project Development 1625 Shattuck Avenue, Suite 270 Berkeley, CA 94709-1161 harron@solarmillenium.com

Elizabeth Ingram, Associate Developer, Solar Millennium, LLC 1625 Shattuck Avenue Berkeley, CA 94709 ingram@solarmillennium.com

Arrie Bachrach AECOM Project Manager 1220 Avenida Acaso Camarillo, CA 93012 arrie.bachrach@aecom.com

Ram Ambatipudi Chevron Energy Solutions 150 E. Colorado Blvd., Ste. 360 Pasadena, CA 91105 rambatipudi@chevron.com

Co-COUNSEL

Scott Galati, Esq. Galati/Blek, LLP 455 Capitol Mall, Suite 350 Sacramento, CA 95814 sgalati@gb-llp.com

Co-COUNSEL

Peter Weiner, Matthew Sanders Paul, Hastings, Janofsky & Walker LLP 55 2nd Street, Suite 2400-3441 San Francisco, CA 94105 peterweiner@paulhastings.com matthewsanders@paulhastings.com

INTERVENORS

California Unions for Reliable Energy (CURE) c/o Tanya A. Gulesserian, Marc D. Joseph *Jason W. Holder Adams Broadwell Joseph & Cardozo 601 Gateway Boulevard, Suite 1000 South San Francisco, CA 94080 tgulesserian@adamsbroadwell.com jholder@adamsbroadwell.com*

Michael E. Boyd, President Californians for Renewable Energy, Inc. (CARE) 5439 Soquel Drive Soquel, CA 95073-2659 michaelboyd@sbcglobal.net

Alfredo Figueroa Californians for Renewable Energy, Inc. (CARE) 424 North Carlton Blythe, CA 92225 lacunadeaztlan@aol.com

Basin and Range Watch Kevin Emmerich Laura Cunningham P.O. Box 153 Baker, CA 92309 atomictoadranch@netzero.net

*Lisa T. Belenky, Senior Attorney Center for Biological Diversity 351 California St., Suite 600 San Francisco, CA 94104 lbelenky@biologicaldiversity.org

*Ileene Anderson Public Lands Desert Director Center for Biological Diversity PMB 447, 8033 Sunset Boulevard Los Angeles, CA 90046 ianderson@biologicaldiversity.org

INTERESTED AGENCIES California ISO

e-recipient@caiso.com.

Holly L. Roberts, Project Manager Bureau of Land Management Palm Springs-South Coast Field Office 1201 Bird Center Drive Palm Springs, CA 92262 CAPSSolarBlythe@blm.gov

ENERGY COMMISSION

ROBERT WEISENMILLER Commissioner and Presiding Member rweisenm@energy.state.ca.us

KAREN DOUGLAS
Chairman and Associate Member
kldougla@energy.state.ca.us.

Raoul Renaud Hearing Officer. rrenaud@energy.state.ca.us

Alan Solomon Siting Project Manager. asolomon@energy.state.ca.us

Lisa DeCarlo Staff Counsel Idecarlo@energy.state.ca.us

Jennifer Jennings
Public Adviser's Office
publicadviser@energy.state.ca.us



BEFORE THE ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION OF THE STATE OF CALIFORNIA

1516 NINTH STREET, SACRAMENTO, CA 95814 1-800-822-6228 - www.energy.ca.gov

APPLICATION FOR CERTIFICATION For the RIDGECREST SOLAR POWER PROJECT

Docket No. 09-AFC-9

PROOF OF SERVICE (Revised 7/6/2010)

APPLICANT

Billy Owens
Director, Project Development
Solar Millenium
1625 Shattuck Avenue, Suite 270
Berkeley, CA 94709-1161
owens@solarmillennium.com

Alice Harron Senior Director, Project Development 1625 Shattuck Avenue, Suite 270 Berkeley, CA 94709-1161 harron@solarmillennium.com

Elizabeth Copley
AECOM Project Manager
2101 Webster Street, Suite 1900
Oakland, CA 94612
elizabeth.copley@aecom.com

Scott Galati Galati/Blek, LLP 455 Capitol Mall, Suite 350 Sacramento, CA 95814 sgalati@qb-llp.com

Peter Weiner Matthew Sanders Paul, Hastings, Janofsky & Walker LLP 55 2nd Street, Suite 2400-3441 San Francisco, CA 94105 peterweiner@paulhastings.com matthewsanders@paulhastings.com

INTERVENORS

Desert Tortoise Council Sidney Silliman 1225 Adriana Way Upland, CA 91784 qssilliman@csupomona.edu California Unions for Reliable Energy (CURE)
Tanya A. Gulesserian
Elizabeth Klebaner
Marc D. Joseph
Adams Broadwell Joseph &
Cardozo
601 Gateway Boulevard, Suite 1000
South San Francisco, CA 94080
tgulesserian@adamsbroadwell.com
eklebaner@adamsbroadwell.com

Basin and Range Watch Laura Cunningham & Kevin Emmerich P.O. Box 70 Beatty, NV 89003 bluerockiguana@hughes.net

Western Watersheds Project Michael J. Connor, Ph.D. California Director P.O. Box 2364 Reseda, CA 91337-2364 miconnor@westernwatersheds.org

Kerncrest Audubon Society Terri Middlemiss & Dan Burnett P.O. Box 984 Ridgecrest, CA 93556 <u>catbird4@earthlink.net</u> <u>imdanburnett@verizon.net</u>

Center for Biological Diversity Ileene Anderson Public Lands Desert Director PMB 447, 8033 Sunset Boulevard Los Angeles, CA 90046 ianderson@biologicaldiversity.org

Center for Biological Diversity Lisa T. Belenky, Senior Attorney 351 California Street, Suite 600 San Francisco, CA 94104 lbelenky@biologicaldiversity.org

INTERESTED AGENCIES

California ISO

E-mail Preferred

e-recipient@caiso.com

Janet Eubanks, Project Manager, U.S. Department of the Interior Bureau of Land Management California Desert District 22835 Calle San Juan de los Lagos Moreno Valley, California 92553 Janet_Eubanks@ca.blm.gov

- *Scott O'Niel, Executive Director Naval Air Warfare Center Weapons Division 1 Administration Circle China Lake, CA 93555-6100 scott.oneil@navy.mil
- *Scott O'Niel, Executive Director Naval Air Warfare Center Weapons Division 575 "I" Avenue, Suite 1 Point Mugu, CA 93042-5049 scott.oneil@navy.mil

ENERGY COMMISSION

JAMES D. BOYD Vice Chair and Presiding Member <u>jboyd@energy.state.ca.us</u>

ANTHONY EGGERT
Commissioner and Associate Member
aeggert@energy.state.ca.us

Lorraine White Advisor to Commissioner Eggert white@energy.state.ca.us Kourtney Vaccaro Hearing Officer kvaccaro@energy.state,ca.us

Eric Solorio
Project Manager
esolorio@energy.state.ca.us

Tim Olson Advisor to Commissioner Boyd tolson@energy.state.ca.us

Jared Babula Staff Counsel <u>ibabula@energy.state.ca.us</u>

Jennifer Jennings
Public Adviser
publicadviser@energy.state.ca.us

DECLARATION OF SERVICE

I, <u>Maggie Read</u>, declare that on <u>July 15, 2010</u>, I sent hard copies of the attached <u>Commission Decision Re: Data Concerning</u> <u>Cultural Resources on BLM Land</u>, dated <u>July 14, 2010</u>. The original documents, filed with the Docket Unit, are accompanied by a copy of the most recent Proof of Service list, located on the web pages for the following projects at:

[www.energy.ca.gov/sitingcases/calicosolar]
[www.energy.ca.gov/sitingcases/genesis_solar]
[www.energy.ca.gov/sitingcases/solartwo/index.html]
[www.energy.ca.gov/sitingcases/solar_millennium_blythe]
[www.energy.ca.gov/sitingcases/solar_millennium_palen]
[www.energy.ca.gov/sitingcases/solar_millennium_ridgecrest].

The documents have been sent to both the other parties in this proceeding (as shown on the Proof of Service lists) and to the Commission's Docket Unit, in the following manner:

(Check all that Apply)

FOR SERVICE TO ALL OTHER PARTIES:

| <u>X</u> | 09-AFC-6 Blythe Solar Project, 08-AFC-13 Calico Solar, 09-AFC-8 Genesis Solar Energy Project, 08-AFC-5 Imperial Valley Solar Project, 09-AFC-7 Palen Solar Power Plant Project and 09-AFC-7 Ridgecrest Solar Power Project; |
|----------|---|
| | by personal delivery; |
| X | by delivering on this date, for mailing with the United States Postal Service with first-class postage thereon fully prepaid, to the name and address of the person served, for mailing that same day in the ordinary course of business; that the envelope was sealed and placed for collection and mailing on that date to those addresses NOT marked "email preferred." |
| AND | |
| | FOR FILING WITH THE ENERGY COMMISSION: |
| X | sending an original paper copy and one electronic copy, mailed and emailed respectively, to the address below (<i>preferred method</i>); |
| OR | |
| | depositing in the mail an original and 12 paper copies, as follows: |
| | CALIFORNIA ENERGY COMMISSION Attn: Docket No. 10-CRD-1 1516 Ninth Street, MS-4 Sacramento, CA 95814-5512 docket@energy.state.ca.us |

I declare under penalty of perjury that the foregoing is true and correct, that I am employed in the county where this mailing occurred, and that I am over the age of 18 years and not a party to the proceeding.

<u>Original signed by:</u>
Maggie Read
Hearing Adviser's Office