### **State of California**

# 08-AFC-5 DATE MAR 30 2010 RECD. APR 05 2010

**DOCKET** 

## **Energy Resources Conservation and Development Commission**

In the matter of:

Application for Certification For the Imperial Valley Solar Project (Formerly SES Solar Two) CEC Docket 08-AFC-5

Pre Evidentiary Hearing Statement of Intervenor Tom Budlong

March 30, 2010

Tom Budlong 3216 Mandeville Los Angeles, CA 90049

310-476-1731 (voice) 310-471-7631 (fax) TomBudlong@RoadRunner.com

#### State of California

## **Energy Resources Conservation and Development Commission**

In the matter of:

Application for Certification For the Imperial Valley Solar Project (Formerly SES Solar Two) Docket 08-AFC-5

#### Pre Evidentiary Hearing Conference Statement of Tom Budlong

Due to the short time (one day) between being certified as an intervener and the Pre-Hearing conference on March 25, I was unable to prepare a pre-hearing conference statement. This statement is intended to meet the April 1 schedule for submission.

This statement identifies issues I intend to raise at the Evidentiary Hearing in El Centro, April 19, 2010.

This statement is subject to change. Given the size of the project and amount of associated documentation, additional topics may be discovered before and after the Evidentiary Hearing.

Basic questions with respect to this project have not been answered by the SA/DEIS, despite its size. It appears to be adequate in some areas, but is unquestionably deficient in others.

- 1) Topics areas complete and ready to proceed to Evidentiary Hearing.
  - I have reviewed only the areas that appeared to me to have the highest potential for incompleteness, inadequate analysis and disclosure. These are introduced below. Other topics may or may not be complete.
- 2, 3) Topic areas incomplete and not ready to proceed, and topics that may be disputed. I estimate these topics will take several hours, but I have no confidence in that estimate.

#### Executive Summary (Topic )

- The project appears to be out of compliance with basic principles of NEPA.
- The Applicant Objectives described in the SA/DEIS is incomplete.
- The stated BLM purpose and need is misleading and incorrect.
- There is no economic analysis as required to implement NEPA regulations and for comparison with alternatives. Such an analysis would compare construction, financing, operation and other costs with expected revenues. Without such an analysis, it is not even possible to estimate if project operation will eventually pay for building it.

#### Power Plant Efficiency (Topic 10)

• There is no net energy analysis. Such an analysis would compare energy used by construction and operation with energy generated during operation. Without such an analysis, it is not even possible to estimate if the project will be a net energy generator.

#### Power Plant Reliability (Topic 17)

• There is a serious and real question of SunCatcher reliability. Even were reliability not in question, the plan to jump from essentially developmental status to large field installation is imprudent.

Power Plant Efficiency (Topic 10)

- The project is characterized as a 750 MW facility. With capacity factor of 25%, it's actual output is on the order of 185 MW.
  - 750 MW is a gross misrepresentation, and should be corrected in the SA/DEIS and all other documentation.
  - The 750 MW characterization is in violation of NEPA.

#### Soil & Water (Topic 4)

• Dust generated by the adjacent OHV open area has not been analyzed. It could increase wash water requirements.

#### Cultural Resources (Topic 2)

• The area is extremely rich in prehistoric and historic features. The project would essentially destroy this. Mitigation is proposed to be a Programmatic Agreement which is not now available, and is scheduled to be available only with the Final EIS. This precludes public participation.

#### Alternatives (Topic 21)

- The alternatives section is insufficient and incomplete.
  - Much of the alternative analysis is qualitative only.
  - Many of the Rationales for Elimination are illogical and not supported by evidence presented.
  - The Mesquite Lake alternative has too many advantages over the Plaster City site to be ignored.
  - The geothermal alternative analysis is deficient, and apparently makes the basic error of equating energy produced by a high capacity factor 750 MW geothermal plant with the proposed Plaster City project, a low capacity factor 750 MW (capacity, not actual) CSP plant. Like Mesquite Lake, it has too many advantages to be ignored.

#### Power Plant Efficiency (Topic 10)

• I have found no engineering or test data to verify the claim of 25KW at 24.8% capacity factor (54 MWh per SunCatcher per year), under the conditions at Plaster City. We have only the applicant's characterization of SunCatchers as 25KW.

#### 4) Witnesses.

I intend to speak with regard to my analysis of the technical merits of this project.

#### **Education and Experience:**

Born and raised in mid-state Illinois, I received a BS degree in mechanical engineering from MIT in 1959. Professional experience includes development engineering of guidance systems and gyroscopes for unmanned guided missiles, oxygen flow measuring and biological monitoring for astronauts on lunar missions, design and implementation of business and scientific calculators, design and implementation of word processing computers and other application software.

#### **Edie Harmon 30-60 minutes**

Edie will witness on water issues, if able. She was admitted to a hospital on March 29, and so was unable to provide a resume or summary of experience. Edie has extensive experience with regulatory water issues in Imperial and San Diego counties over the last 30 years. If she is able to perform as a witness she will provide a summary of experience and qualifications.

I have no other witnesses at this time, but would like to preserve the option to add to the witness list before the hearing.

## 6) Exhibits

Exhibit 500	The National Environmental Policy Act of 1969, As Amended
Exhibit 501	Executive Order 13212
Exhibit 502	Secretarial Order 3285
Exhibit 503	2010_01_22, 60 Press Release, 60 units in AZ
Exhibit 504	Dr. Butler's 2007-05 Stirling Technology Evaluation

March 30, 2010 Respectfully,

Tom Budlong 3216 Mandeville Los Angeles, CA 90049 310-476-1731 TomBudlong@RoadRunner.com



# BEFORE THE ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION OF THE STATE OF CALIFORNIA

1516 NINTH STREET, SACRAMENTO, CA 95814 1-800-822-6228 – www.energy.ca.gov

# APPLICATION FOR CERTIFICATION FOR THE IMPERIAL VALLEY SOLAR PROJECT

(formerly known as SES Solar Two Project)

IMPERIAL VALLEY SOLAR, LLC

Docket No. 08-AFC-5 PROOF OF SERVICE (Revised 3/9/10)

#### **APPLICANT**

Richard Knox
Project Manager
SES Solar Two, LLC
4800 N Scottsdale Road.,
Suite 5500
Scottsdale, AZ 85251
richard.knox@tesserasolar.com

#### **CONSULTANT**

Angela Leiba, Sr. Project Manager URS Corporation 1615 Murray Canyon Rd., Suite. 1000 San Diego, CA 92108 Angela\_Leiba@urscorp.com

#### APPLICANT'S COUNSEL

Allan J. Thompson Attorney at Law 21 C Orinda Way #314 Orinda, CA 94563 allanori@comcast.net

Ella Foley Gannon, Partner Bingham McCutchen, LLP Three Embarcadero Center San Francisco, CA 94111 ella.gannon@bingham.com

#### INTERESTED AGENCIES

California ISO e-recipient@caiso.com

Daniel Steward, Project Lead BLM – El Centro Office 1661 S. 4<sup>th</sup> Street El Centro, CA 92243 daniel steward@ca.blm.gov

Jim Stobaugh,
Project Manager &
National Project Manager
Bureau of Land Management
BLM Nevada State Office
P.O. Box 12000
Reno, NV 89520-0006
iim stobaugh@blm.gov

California Unions for Reliable

#### **INTERVENORS**

Energy (CURE) c/o Tanya A. Gulesserian Loulena Miles, Marc D. Joseph Adams Broadwell Joseph & Cardozo 601 Gateway Blvd., Ste. 1000 South San Francisco, CA 94080 tgulesserian@adamsbroadwell.com lmiles@adamsbroadwell.com

#### **ENERGY COMMISSION**

JEFFREY D. BYRON Commissioner and Presiding Member jbyron@energy.state.ca.us

ANTHONY EGGERT
Commissioner and Associate
Member
aeggert@energy.state.ca.us

Raoul Renaud Hearing Officer rrenaud@energy.state.ca.us

Kristy Chew, Adviser to Commissioner Byron kchew@energy.state.ca.us

Caryn Holmes, Staff Counsel Christine Hammond, Co-Staff Counsel <u>cholmes@energy.state.ca.us</u> <u>chammond@energy.state.ca.us</u>

Christopher Meyer Project Manager cmeyer@energy.state.ca.us

Jennifer Jennings Public Adviser publicadviser@energy.state.ca.us

## **DECLARATION OF SERVICE**

the most	, declare that on, 2010, I served and filed copies of the attached,, and , dated,, 2010. The original document, filed with the Docket Unit, is accompanied by a copy of recent Proof of Service list, located on the web page for this project at: ww.energy.ca.gov/sitingcases/solartwo/index.html].
The docu	uments have been sent to both the other parties in this proceeding (as shown on the Proof of Service list) a Commission's Docket Unit, in the following manner:
(Check a	III that Apply)
	FOR SERVICE TO ALL OTHER PARTIES:
	sent electronically to all email addresses on the Proof of Service list; by personal delivery; by delivering on this date, for mailing with the United States Postal Service with first-class postage thereon fully prepaid, to the name and address of the person served, for mailing that same day in the ordinary course of business; that the envelope was sealed and placed for collection and mailing on that date to those addresses NOT marked "email preferred."
AND	
	FOR FILING WITH THE ENERGY COMMISSION:
	sending an original paper copy and one electronic copy, mailed and emailed respectively, to the address below ( <i>preferred method</i> );
	depositing in the mail an original and 12 paper copies, as follows:
	CALIFORNIA ENERGY COMMISSION Attn: Docket No. <u>08-AFC-5</u> 1516 Ninth Street, MS-4 Sacramento, CA 95814-5512 docket@energy.state.ca.us
	under penalty of perjury that the foregoing is true and correct, that I am employed in the county where this ccurred, and that I am over the age of 18 years and not a party to the proceeding.

#### Imperial Valley Solar LLC

Proof of Service email list, 2010-03-30

docket@energy.state.ca.us richard.knox@tesserasolar.com Angela\_Leiba@urscorp.com allanori@comcast.net ella.gannon@bingham.com e-recipient@caiso.com daniel steward@ca.blm.gov jim\_stobaugh@blm.gov tgulesserian@adamsbroadwell.com lmiles@adamsbroadwell.com jbyron@energy.state.ca.us aeggert@energy.state.ca.us rrenaud@energy.state.ca.us kchew@energy.state.ca.us cholmes@energy.state.ca.us chammond@energy.state.ca.us cmeyer@energy.state.ca.us publicadviser@energy.state.ca.us

Intervenor Applicant CNPS gsuba@cnps.org thansen@cnps.org cnpssd@nyms.net

docket@energy.state.ca.us; richard.knox@tesserasolar.com; Angela\_Leiba@urscorp.com; allanori@comcast.net; ella.gannon@bingham.com; e-recipient@caiso.com; daniel\_steward@ca.blm.gov; jim\_stobaugh@blm.gov; tgulesserian@adamsbroadwell.com; lmiles@adamsbroadwell.com; jbyron@energy.state.ca.us; aeggert@energy.state.ca.us; rrenaud@energy.state.ca.us; kchew@energy.state.ca.us; cholmes@energy.state.ca.us; chammond@energy.state.ca.us; cmeyer@energy.state.ca.us; publicadviser@energy.state.ca.us; gsuba@cnps.org; thansen@cnps.org; cnpssd@nyms.net;