

**BEFORE THE PUBLIC UTILITIES COMMISSION
OF THE STATE OF CALIFORNIA**

Order Instituting Rulemaking to Implement the
Commission's Procurement Incentive Framework and to
Examine the Integration of Greenhouse Gas Emissions
Standards into Procurement Policies.

Rulemaking 06-04-009
(Filed April 13, 2006)

**REPLY COMMENTS OF SAN DIEGO GAS & ELECTRIC COMPANY
(U 902 M) AND SOUTHERN CALIFORNIA GAS COMPANY
(U 904 G) ON PROPOSED DECISION**

DOCKET	
07-OIIP-1	
DATE	MAR 04 2008
RECD.	MAR. 05 2008

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March 4, 2008

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**I.
INTRODUCTION**

Pursuant to Rule 14.3 of the Rules of Practice and Procedure of the California Public Utilities Commission (the "Commission"), San Diego Gas & Electric ("SDG&E") and Southern California Gas Company ("SoCalGas") respectfully submit these reply comments concerning the Phase II Proposed Decision of President Peevey (the "Proposed Decision" or "PD"), dated February 11, 2008.^{1/}

SDG&E and SoCalGas indicated in their opening comments submitted February 28, 2008, that they fully supported the intent of the PD. While numerous parties were less supportive, those parties were simply rearguing their positions presented in comments and at workshops. Other parties, such as Los Angeles Department of Water and Power ("LADWP"), seek to belatedly present entirely new proposals. Consistent with Rule 14.3, those comments that simply reargue positions or which introduce new

^{1/} The proposed decision of Commissioner Michael R. Peevey is available at <http://docs.cpuc.ca.gov/efile/PD/78704.htm>.

positions should be rejected. To sum up the SDG&E and SoCalGas position, a broad-based, multi-sector cap-and-trade program, as promulgated by the Market Advisory Committee, is consistent with Assembly Bill (“AB”) 32 and superior to the alternatives being considered by the Commission when weighed against its design criteria for evaluating Greenhouse Gas (“GHG”) emission reduction options.

As discussed more fully below, SDG&E and SoCalGas respond herein only to those arguments that are new or have not been previously addressed by SDG&E and SoCalGas. Specifically, SDG&E and SoCalGas rebut other parties’ comments that a 33 percent Renewables Portfolio Standard (“RPS”) is appropriate and that the natural gas sector should be included in a multi-sector cap-and-trade program at the outset.

II. THE COMMISSION SHOULD NOT ADOPT A 33 PERCENT RPS

SDG&E and SoCalGas disagree with the Green Power Institute (“GPI”) that the PD is stepping back from the Energy Action Plan’s adopted long-term 33 percent RPS goal.^{2/} If a multi-sector cap-and-trade is adopted by the Air Resources Board (“ARB”) and adding renewables is the least cost action to reduce greenhouse gases (“GHG”), then the goal will be achieved. However, mandating 33 percent RPS is completely different. It would require acquisition of the renewable resources regardless of the cost. Such a mandate would be in direct contradiction of the AB 32 requirement that actions be cost-effective since there has been no showing that a 33 percent RPS mandate is cost-effective.

^{2/} See, Green Power Institute, p. 2.

DRA's opening comments support the above point that the cap-and-trade market should determine the amount of renewables above and beyond the 20 percent requirement that would be deployed to meet the goals of AB 32. A 33 percent RPS mandate would contradict the intent of a market-based GHG compliance mechanism - to provide flexibility for regulated entities to meet their GHG reduction targets in the most cost-effective manner.^{3/} In addition, DRA states that further pressure to increase renewable procurement at this point would likely push renewable prices higher, which in turn would add to the overall cost of the RPS program and disproportionately increase the burden to electric consumers.^{4/}

Therefore the Commission should reject the proposed changes of GPI and other parties (CalWea, Abengoa Solar, Inc., Ausra, Inc., and BrightSource Inc.; NRDC and UCS; CEERT; Community Environmental Council) seeking a 33 percent RPS mandate.

III. THE COMMISSION SHOULD INITIALLY EXCLUDE SMALL RESIDENTIAL AND COMMERCIAL NATURAL GAS CUSTOMERS FROM A CAP-AND-TRADE PROGRAM

SDG&E and SoCalGas disagree with the statements of the LADWP that initially excluding small residential and commercial gas customers from a cap-and-trade program allows those customers to avoid direct regulatory compliance costs from the AB 32 emission reduction program.^{5/} The purpose of a cap-and-trade program is to provide flexibility in meeting GHG reduction targets. Under AB 32, if small residential and commercial gas customers are excluded from the cap-and-trade program, they will still be

^{3/} See, Division of Ratepayer Advocates, p. 3.

^{4/} *Id.*

^{5/} See, Los Angeles Department of Water and Power, p. 7.

subject to cost-effective mandates such as minimum equipment efficiencies and building standards, as well as paying for energy efficiency and RD&D programs. It is erroneous to suggest these customers are being exempted from direct AB 32 regulation.

SDG&E and SoCalGas agree with the Indicated Producers (“IP”) that expanding the cap-and-trade program increases the liquidity of the market.^{6/} Including the transportation sector and small residential and commercial customers would increase trading opportunities, but these have to be weighed against the difficulties of including the sectors as correctly described in the Market Advisory Committee Report and in the PD (for natural gas). Given that small residential and commercial gas customers are largely unresponsive to increases in the price of natural gas in their equipment choices, direct regulations and energy efficiency seem to be a preferred regulatory approach. Unlike other sectors, direct regulations and energy efficiency have been successful in lowering substantially the per capita usage of natural gas by small residential and commercial customers.

IV. CONCLUSION

For the reasons set forth herein, the PD should be revised in accordance with the above and the Opening Comments of SDG&E and SoCalGas submitted February 28, 2008. The Commission should carefully consider these issues under the design criteria and reject the comments of parties requesting that it adopt a 33 percent Renewables Portfolio Standard, and should reject arguments that small residential and commercial

^{6/} See, Indicated Producers, p. 2.

natural gas customers should be included initially in a multi-sector cap-and-trade program.

Respectfully submitted this 4th day of March, 2008.

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CERTIFICATE OF SERVICE

I hereby certify that I have this day served a true copy of the foregoing **REPLY COMMENTS OF SAN DIEGO GAS & ELECTRIC COMPANY and SOUTHERN CALIFORNIA GAS COMPANY ON PROPOSED DECISION** on each party named in the official service list for proceeding **R.06-04-009** by electronic service, and by U.S. Mail to those parties who have not provided an electronic address.

Copies were also sent via Federal Express to Commissioner Michael R. Peevey, and Administrative Law Judges Amy C. Yip-Kikugawa, Charlotte TerKeurst, and Jonathan Lakritz.

Executed this 4th day of March 2008 at San Diego, California.

/s/ Susan A. Long
Susan A. Long



California Public
Utilities Commission

CPUC Home

CALIFORNIA PUBLIC UTILITIES COMMISSION

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**PROCEEDING: R0604009 - CPUC - PG&E, SDG&E,
FILER: CPUC - PG&E, SDG&E, SOCALGAS, EDISON
LIST NAME: LIST
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