BEFORE THE

CALIFORNIA ENERGY COMMISSION

In the Matter of)	Docket	No.	14-IEP-1
)			
2014 Integrated Energy Policy)			
Report Update (2014 IEPR Update))			

LEAD COMMISSIONER WORKSHOP
AND AVAILABILITY OF THE DRAFT 2014 INTEGRATED ENERGY
POLICY REPORT UPDATE

CALIFORNIA ENERGY COMMISSION
HEARING ROOM A, 1516 NINTH STREET
SACRAMENTO, CALIFORNIA

California Energy Commission

DOCKETED

14-IEP-1

.

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DEC 17 2014

MONDAY, NOVEMBER 24, 2014 10:00 P.M.

Reported by: Kent Odell

APPEARANCES

Commissioners Present (*Via WebEx and telephone)

Janea A. Scott, Lead Commissioner for the 2014 IEPR Update Lead Commissioner on Transportation

Karen Douglas

CEC Staff Present

Heather Raitt

Public Comment

Kate Kelly, Defenders of Wildlife
Manuel Alvarez, Southern California Edison (SCE)
Steven Kelly, Independent Energy Producers Association (IEP)
Jeff Harris, Ellison Schneider and Harris, on behalf
 of Duke American Transmission Company
Erica Brand, The Nature Conservancy
Ray Pingle, Sierra Club
Julia Levin, Bioenergy Association of California
Deborah Syler, Private Citizen, Electric Vehicle Owner

INDEX

	Page
Introduction	
Heather Raitt, IEPR program manager	4
Opening Comments IEPR Lead Commissioner	
Janea Scott, Commissioner	6
Karen Douglas, Commissioner	8
Report Overview	
Heather Raitt, IEPR Lead	9
Public Comments	22
Adjournment	42
Reporter's Certificate	43
Transcriber's Certificate	44

1 PROCEEDINGS

- 2 NOVEMBER 24, 2014 10:06 a.m.
- 3 MS. RAITT: Good morning and welcome to
- 4 today's workshop on the Draft 2014 IEPR Update.
- 5 I'm Heather Raitt, I'm the Program
- 6 Manager for the IEPR. I'll begin by going over
- 7 the usual housekeeping items. Restrooms are in
- 8 the atrium, please be aware that the glass exit
- 9 doors near the restrooms are for staff only and
- 10 will sound an alarm if you use them. The snack
- 11 room is up the stairs under the white awning on
- 12 the second floor.
- 13 If there's an emergency and we need to
- 14 evacuate the building, please follow staff to
- 15 Roosevelt Park, which is across the street
- 16 diagonal to the building.
- 17 Please be aware that today's workshop is
- 18 being broadcast through our WebEx conferencing
- 19 system and parties will be recorded. We'll post
- 20 the recording on the Energy Commission's website
- 21 in a few days and the written transcript will be
- 22 posted in about a month.
- 23 This morning we have opening comments
- 24 from the Commissioners and then I'll give a brief
- 25 presentation on the report, and after my

- 1 presentation we'll take public comments.
- We're asking parties to limit their
- 3 comments to three minutes. We'll take comments
- 4 first from those in the room, followed by people
- 5 participating by WebEx, and followed by those who
- 6 are phone-in only. For those in the room who
- 7 would like to make comments, please fill out a
- 8 blue card and go ahead and give it to me or one
- 9 of our staff. And when it's your turn to speak,
- 10 please come to the center podium and speak into
- 11 the microphone. It's also helpful if you could
- 12 give your business card to our Court Reporter.
- For WebEx participants, you can use the
- 14 chat function to tell our WebEx Coordinator that
- 15 you'd like to ask a question or make a comment
- 16 during the public comment period. For those who
- 17 are phone-in participants, we'll open your lines
- 18 for comments after the WebEx participants.
- 19 Materials for this meeting are at the
- 20 entrance to the hearing room.
- 21 We welcome written comments as well and
- 22 those are due on December 8th. The process for
- 23 submitting comments are on the Notice for this
- 24 workshop.
- With that, I'll turn it over to the

- 1 Commissioners for opening comments.
- 2 COMMISSIONER SCOTT: Okay. Thank you,
- 3 Heather. Good morning everybody. Thank you all
- 4 for being here and for also being on the WebEx.
- 5 As you know, this 2014 Integrated Energy
- 6 Policy Report Update has been transportation
- 7 focused, and I think we've had a series of really
- 8 interesting and informative workshops. We talked
- 9 about why reducing pollution from the
- 10 transportation sector is essential to helping
- 11 California achieve its climate and clean air
- 12 goals. We talked about the importance of a
- 13 portfolio approach, well-timed incentives, and
- 14 California's leadership on this issue. We
- 15 discussed how to leverage funds both by working
- 16 in partnership with other federal, state and
- 17 local agencies, and also by using potentially
- 18 some of the alternative financing mechanisms.
- 19 We talked about how to measure the
- 20 program's benefits and what metrics could be
- 21 used. We did some digging into statewide
- 22 charging infrastructure and what a good
- 23 assessment and analysis of that would look like.
- 24 We discussed also the current state of
- 25 technologies and fuels, and also talked about

- 1 where we think those technologies and fuels might
- 2 be in the next five to 10 years. Then we shifted
- 3 and we focused really on kind of a truly
- 4 integrated energy piece and talked about the
- 5 intersections of our transportation system, the
- 6 natural gas system, and the electrical systems,
- 7 and how they all work together. We talked about
- 8 the challenges that having those work together
- 9 might raise like methane leakage, and we talked
- 10 about potential solutions to those challenges.
- We also took a comprehensive look at all
- 12 the agencies who play a role in oil by rail. We
- 13 discussed ways to continue integrating
- 14 environmental information into renewable energy
- 15 planning processes. And we received an update on
- 16 electricity infrastructure in Southern
- 17 California.
- 18 So I just wanted to thank all of you for
- 19 your thoughtful comments and your engaged
- 20 participation as we put our Integrated Energy
- 21 Policy Report Update for 2014 together. And I
- 22 look forward to hearing you on the draft. And I
- 23 wanted to underscore I think what Heather
- 24 mentioned at the beginning, and we'll remind you
- 25 again at the end, the comments are due on

- 1 December 8th, and I look forward to hearing from
- 2 you today and also hearing from you by December
- 3 8th. So thank you very much. Let me turn it to
- 4 Commissioner Douglas.
- 5 COMMISSIONER DOUGLAS: All right, I'll
- 6 keep my comments very brief. I've appreciated
- 7 working on this IEPR Update and working with
- 8 Commissioner Scott on it, and hearing from
- 9 stakeholders, a couple at a number of different
- 10 steps along the way. I've got some time blocked
- 11 on my calendar to read IEPR comments when they
- 12 come in, so please send them. We'll be looking
- 13 forward to getting them.
- 14 And with that, I think I'll turn this
- 15 over to Heather and her presentation.
- MS. RAITT: So I'll give a high level
- 17 overview of the 2014 Integrated Energy Policy
- 18 Report Update, or IEPR for short.
- 19 The Energy Commission is required to
- 20 prepare an IEPR in odd-numbered years that
- 21 assesses energy supply and demand, production,
- 22 delivery, and distribution, market trends, and
- 23 major challenges. On even-numbered years, the
- 24 Energy Commission prepares an IEPR Update.
- The process began on January 15, 2014

- 1 when the Energy Commission adopted an Order
- 2 Instituting Informational Proceeding to gather
- 3 and assess information needed to prepare the 2014
- 4 IEPR Update and the 2015 IEPR.
- 5 The 2014 IEPR Lead Commissioner, Janea
- 6 Scott, issued a Scoping Order on April 3, 2014,
- 7 identifying the report topics. Since March 2014,
- 8 the Commission held 10 public workshops on the
- 9 topics identified in the Scoping Order. The
- 10 information gleaned from these workshops have
- 11 been instrumental in developing this report.
- 12 The 2014 IEPR Update focuses on next
- 13 steps for transforming transportation energy use
- 14 in California to help meet the state's climate
- 15 and clean air goals. The report also provides
- 16 updates on incorporating environmental
- 17 information into the renewable energy planning
- 18 process, electricity infrastructure in
- 19 California, and electricity demand forecasts.
- 20 The Report highlights the importance of
- 21 incentives to speed the transition to a low
- 22 carbon, clean air future. Assembly Bill 8 by
- 23 Assembly Member Perea makes over \$2 billion
- 24 available for public investment and the report
- 25 explores how funding can help achieve progress

- 1 needed towards the transportation sector.
- 2 AB 8 extends clean transportation
- 3 investment programs such as the Energy
- 4 Commission's Alternative and Renewable Fuel and
- 5 Vehicle Technology Program, or ARFVTP for short,
- 6 through January 1, 2024.
- 7 This chart shows the policy drivers for
- 8 clean air low carbon transportation fuels and
- 9 vehicles. To touch on a few, the State has set
- 10 climate goals in the Global Warming Solutions Act
- 11 of 2006, that cap economy-wide California
- 12 greenhouse gas emissions in 1990 levels by 2020,
- 13 and two Executive Orders which call for
- 14 reductions in greenhouse gas emissions to 80
- 15 percent below 1990 levels by 2050.
- 16 Further, the Clean Air Act calls for an
- 17 80 percent reduction in NO_x emissions by 2023.
- 18 The transportation sector is currently
- 19 California's largest source of greenhouse gas
- 20 emissions and smog forming NO_x emissions.
- 21 To meet California's climate and clean
- 22 air goals, California's transportation system
- 23 needs a transformation to zero and near-zero
- 24 emission technologies and fuels.
- 25 Through AB 8, the California Legislature

- 1 directed the Energy Commission to invest up to
- 2 \$20 million a year, which is 20 percent of total
- 3 ARFVTP funding, to build the infrastructure
- 4 needed to support the early market for hydrogen
- 5 vehicles. The Governor's Zero Emission Vehicle
- 6 Action Plan lays out the State's strategy for
- 7 achieving its goal of 1.5 million zero-emission
- 8 vehicles in 2025.
- 9 Hydrogen fuel cell technology is poised
- 10 to become a zero emission option across the
- 11 transportation sector. Station equipment costs
- 12 continue to be a barrier to hydrogen
- 13 infrastructure development. More directed
- 14 research and innovative funding partnerships are
- 15 needed in this area to bring down hydrogen
- 16 infrastructure costs in advanced market
- 17 deployment.
- 18 The Plug-In Electric Vehicle market is
- 19 growing steadily and provides another zero
- 20 emission vehicle option. In 2013, PEV sales were
- 21 triple 2012 sales and as of September 2014, more
- 22 than 100,000 PEVs were sold in California,
- 23 representing about 40 percent of the national PEV
- 24 sales.
- 25 While charging infrastructure has grown,

- 1 additional incentives and innovations are needed
- 2 to rapidly increase the number of available
- 3 stations and to solve infrastructure challenges.
- 4 Continued strategic investments in charging
- 5 infrastructure at residential, workplace, multi-
- 6 unit dwellings, and public sites along with
- 7 regional readiness plans will be needed to
- 8 continue advancing adoption of Plug-In Electric
- 9 Vehicles.
- 10 The report also looks at the need to
- 11 proactively plan for integrating large numbers of
- 12 Electric Vehicles on the Grid. Electric Vehicles
- 13 have the potential to benefit the electricity
- 14 grid and help manage the growing use of
- 15 electricity generation from solar and wind
- 16 resources. To realize these opportunities, smart
- 17 charging technology that communicates with
- 18 customers and electric utilities will be
- 19 essential. Further, collaboration is needed on
- 20 research, demonstration, deployment, planning,
- 21 and market facilitation activities related to
- 22 vehicle-to-grid projects.
- 23 The report also looks at medium- and
- 24 heavy-duty vehicles, transitioning to zero and
- 25 near-zero emission medium-and heavy-duty vehicles

- 1 is necessary to achieve the climate and clean air
- 2 goals.
- 3 California's fleet of medium-and heavy-
- 4 duty vehicles comprise about 3.7 percent of the
- 5 total vehicle population in California, yet
- 6 consume more than 20 percent of total fuel and
- 7 are responsible for as much as 25 percent of
- 8 total criteria and greenhouse gas emissions.
- 9 They are the leading cause of harmful ozone
- 10 pollution and fine particulate matter emissions
- 11 in the San Joaquin Valley and South Coast Air
- 12 Basin.
- 13 State incentive programs like the Energy
- 14 Commission's ARFVTP help facilitate development
- 15 and commercialization of medium- and heavy-duty
- 16 vehicle technologies across multiple, near term
- 17 and long term fuel pathways. These include
- 18 natural gas, electric drive, hydrogen, fuel and
- 19 electric drive, and hybrid and range extender
- 20 combinations. Still, market uptake of the
- 21 cleanest trucks remains slow due to cost.
- 22 Targeted incentives are needed to help bring down
- 23 the cost of electric trucks.
- 24 As Commissioner Scott mentioned,
- 25 uncertainties about methane leakage along the

- 1 natural gas distribution, transmission and
- 2 production systems raise questions, however,
- 3 about natural gas's potential benefits. Many
- 4 research efforts are underway to reducing
- 5 certainties about where and how much methane is
- 6 leaking from the natural gas system.
- 7 Continued engagement and research support
- 8 will be critical as the state pursues solutions
- 9 to transform its heavy-duty vehicle sector.
- 10 Biofuels will also play a critical role
- 11 in reducing carbon emissions from the
- 12 transportation sector and have the potential to
- 13 provide immediate emission reduction benefits.
- 14 Growth in the use of biofuels that blend with
- 15 gasoline and diesel is being spurred by
- 16 Regulations and Government incentive funding.
- 17 These include the Federal Renewable Fuel
- 18 Standard, the California Low Carbon Fuel
- 19 Standard, the Federal Blenders Tax Credit for
- 20 Biodiesel and Renewable Diesel Sales, and AFRVTP
- 21 co-funding of biofuel production plants.
- 22 Biodiesel and renewable diesel are making
- 23 tremendous gains in California markets, although
- 24 feedstock limitations on waste-based oils and
- 25 greases may prove to be the limiting factor.

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- 2 proceeding, but challenges remain to ensure that
- 3 biogas can be safely and economically injected
- 4 into pipelines.
- 5 The report also explores opportunities to
- 6 leverage funding that may help achieve deeper
- 7 benefits on a faster timeframe.
- 8 California is fortunate to have several
- 9 programs designed to accelerate the use of clean
- 10 transportation fuels and vehicles. Government
- 11 capital can accelerate technology by helping to
- 12 assume risk for investments that markets are not
- 13 yet ready to take.
- 14 Studies show that investments in a low
- 15 carbon transportation system will accelerate
- 16 transformation and that long-term benefits will
- 17 far exceed costs, although costs will exceed
- 18 benefits for about the first 10 years. Because
- 19 of positive feedback effects, the earlier the
- 20 investments are made the bigger the net benefits
- 21 are over time.
- To date, the ARFVTP has primarily
- 23 distributed funding through a competitive grant
- 24 basis. As technology matures, however, different
- 25 forms of incentives such as loans, loan support,

- 1 or consumer and commercial voucher rebates may
- 2 become more appropriate.
- 3 The National Renewable Energy Laboratory
- 4 (or NREL) assessed the benefits from roughly \$500
- 5 million invested by the Energy Commission's
- 6 ARFVTP since May 2014. The results show that the
- 7 program has achieved important benefits to date
- 8 and these will grow as Energy Commission makes
- 9 additional investments.
- 10 Reductions in greenhouse gas emissions
- 11 are expected to be between 2.8 and 4.2 million
- 12 tons annually by 2025. Also, between 338 and 566
- 13 million gallons of gasoline and diesel are
- 14 expected to be displaced per year by 2025 as a
- 15 result of the program.
- 16 NREL also estimated that ARFVTP will help
- 17 improve public health by reducing the emissions
- 18 of particulate matter by 100 178 tons annually
- 19 by 2025.
- 20 Market transformation toward a low
- 21 carbon, low emission transportation system in
- 22 California is measurably underway as evidenced by
- 23 substantial increases in Electric Vehicles and
- 24 Chargers, Electric Trucks, Natural Gas Trucks,
- 25 and Hydrogen Fueling Infrastructure. The Program

- 1 helped create over 6,000 new jobs in California
- 2 and provided training for over 13,600 technicians
- 3 and maintenance personnel throughout the state.
- 4 It will be important to continue tracking these
- 5 data points and to use the information when
- 6 considering future project investments.
- 7 Although California is making strides in
- 8 transitioning to alternative transportation
- 9 fuels, petroleum-based fuels continue to account
- 10 for about 92 percent of the state's
- 11 transportation needs. The use of horizontal
- 12 drilling and hydraulic fracturing has led to
- 13 dramatic increases in oil production in the
- 14 Midwest and Canada. There is a lack of pipelines
- 15 to transport oil to refineries. As a result,
- 16 California refineries are pursuing projects to
- 17 obtain discounted crude oil by rail.
- 18 Reflecting public concern over the safety
- 19 of crude by rail, the Governor's Office formed an
- 20 Interagency Rail Safety Working Group in January
- 21 2014. Oil by Rail Safety in California was
- 22 published in June 2014, highlighting the Working
- 23 Group's preliminary findings and recommendations
- 24 including improving emergency preparedness and
- 25 response programs, and requesting that Department

- 1 of Transportation expedite the phasing out of
- 2 older DOT 111 tank cars.
- 3 On June 25, 2014, the Energy Commission
- 4 held an IEPR Workshop to bring together
- 5 representatives from federal, state and local
- 6 governments, as well as railroad industry to
- 7 discuss trends in crude oil and clarify which
- 8 agencies are responsible for overseeing these
- 9 developments. The discussion highlighted the
- 10 need for the state to be vigilant in protecting
- 11 its ability to address safety concerns, including
- 12 collecting additional data needed.
- The 2014 IEPR Update also addresses
- 14 renewable energy planning and includes an update
- 15 on the Desert Renewable Energy Conservation Plan,
- 16 or DRECP, and related local government planning
- 17 initiatives and their relationship to
- 18 transmission planning and renewable procurement.
- 19 The DRECP is intended to advance state
- 20 and federal conservation goals in the Mojave and
- 21 Colorado Desert Regions, while also facilitating
- 22 the timely permitting of renewable energy
- 23 projects to help meet California's long term
- 24 climate and renewable energy goals out to 2040
- 25 and beyond.

1	The	DRECP	is	focused	on	the	Desert

- 2 Regions and adjacent lands of seven California
- 3 Counties totaling roughly 22.5 million acres of
- 4 federal and nonfederal California desert land.
- 5 The Energy Commission recommends
- 6 analyzing and implementing the DRECP and working
- 7 with the CPUC and California Independent System
- 8 Operator to build on recent planning processes
- 9 and continue to improve renewable energy
- 10 transmission planning and coordination in
- 11 California, particularly for the post-2020
- 12 timeframe.
- 13 The Energy Commission also recommends
- 14 working with local, state, federal and other
- 15 partners and stakeholders to advance the current
- 16 capabilities of the state in performing landscape
- 17 scale analysis.
- 18 The report also provides updates on
- 19 Electricity issues. The Southern California
- 20 Region's electricity reliability has been of
- 21 concern for the past several years due to the
- 22 planned retirement of aging facilities using
- 23 once-through cooling and also the 2013 retirement
- 24 of the San Onofre Nuclear Generation Station.
- 25 A preliminary plan reflecting a

- 1 collaborative process with other energy agencies,
- 2 utilities, and Air Districts was detailed in the
- 3 2013 IEPR. Recommendations include continuing
- 4 interagency coordination, enhancing monitoring
- 5 and data sharing among the agencies, and
- 6 continuing to develop contingency plans and
- 7 potential mitigation strategies to help ensure
- 8 the reliability in the region.
- 9 One of the core functions of the Energy
- 10 Commission is to forecast electricity and natural
- 11 gas demand as part of the IEPR in odd-numbered
- 12 years. As part of the Energy Commission's
- 13 ongoing commitment to improve process alignment,
- 14 this year the Energy Commission is also providing
- 15 an annual update in the even-numbered year
- 16 beginning with 2014. The update will replace
- 17 economic and demographic drivers used in the
- 18 previous full IEPR forecast with the most current
- 19 projections. It will also add another year of
- 20 historical electricity consumption and peak
- 21 demand data. The update is expected to assist
- 22 the California ISO's Annual Transmission Planning
- 23 process.
- 24 The Energy Commission is currently
- 25 working to complete the updated forecasts and

- 1 plan to hold a workshop on December 8, 2014 on
- 2 the forecasts.
- Going forward, the Energy Commission will
- 4 continue to pursue efforts to align planning
- 5 processes.
- 6 So that concludes my comments on the
- 7 Report. In terms of next steps, as we mentioned,
- 8 comments are due December 8th, and the
- 9 instructions for providing comments are on the
- 10 Notice, and we anticipate, once we get the
- 11 comments, carefully reviewing them, making any
- 12 necessary or needed changes to the report, and
- 13 issuing a final draft on January 28th for
- 14 possible adoption on February 11th.
- 15 So with that, we can go ahead and start
- 16 taking public comments, I think.
- 17 COMMISSIONER SCOTT: Great. Thank you
- 18 very much, Heather, for that terrific
- 19 presentation. If you'd like to make a public
- 20 comment, as Heather mentioned at the beginning,
- 21 please be sure to get a blue card and fill it out
- 22 and hand it over here to Heather or one of the
- 23 IEPR team. And I have in my hand Kate Kelly from
- 24 Defenders of Wildlife.
- 25 MS. KELLY: Good morning. Thank you for

- 1 holding the workshop today and we also greatly
- 2 appreciate the workshop that was held this August
- 3 and all the hard work that has gone in and, in
- 4 the meantime, developing the report and building
- 5 off of the comments that were generated out of
- 6 that workshop, as well as the opportunities to
- 7 provide comment letters before and during the
- 8 workshop.
- 9 I reiterate the comments that were made
- 10 by the conservation organizations during the
- 11 workshop, as well as those made by Defenders of
- 12 Wildlife in our comment letters, which nothing
- 13 new here, you've heard this many times before
- 14 from us; again, the desire to continue to see a
- 15 focus on landscape level planning, we're very
- 16 excited to see this in the report and we
- 17 encourage consideration of that, as well as a
- 18 coordinated approach between agencies and
- 19 organizations, you know, bottom on up from local,
- 20 state and federal agencies, we'd like to see that
- 21 this landscape-level planning really drive
- 22 procurement and that planning also drive
- 23 transmission so that transmission is moved into
- 24 areas that have been identified as least costly
- 25 with high benefit, and provide the opportunity to

- 1 incentivize and facilitate seeing smart from the
- 2 start renewable energy, as well as other energy
- 3 sources developed in the areas that most benefit
- 4 our communities and our environment. And I'd be
- 5 happy to answer any questions. Thank you.
- 6 COMMISSIONER SCOTT: Thank you. Our next
- 7 public comment is Manual Alvarez from SCE.
- 8 MR. ALVAREZ: Good morning,
- 9 Commissioners. I actually just want to thank you
- 10 for this report. It's been a while since the
- 11 Energy Commission has gotten into the
- 12 transportation sector in the depth that it has
- 13 today, so we're pleased with it. We will be
- 14 filing our comments on the 8th and we'll look at
- 15 all the sections as we have in the past, but I
- 16 just want to bring up three issues for your
- 17 consideration today and highlight those items
- 18 because they'll be things we'll be speaking to in
- 19 our comments.
- I guess the first is we believe that the
- 21 electric utilities are uniquely positioned to
- 22 expand the role of advancing Electric Vehicle
- 23 transportation in California, and so we're
- 24 actually more interested in your short and long
- 25 term views of where you see the Electric industry

- 1 participating in that particular sector, so we
- 2 want to highlight that for you.
- 3 The second item is we believe the funding
- 4 should be distributed in a manner that optimizes
- 5 achieving the State's goals of transportation,
- 6 energy and climate change. And we actually
- 7 highlighted in our comments previously a proposal
- $8\,$ to suggest that a \$10 million fund be created for
- 9 marketing and public education, and that would be
- 10 focused towards targeting low income communities,
- 11 collaborating with local governments, and
- 12 engaging customers and ultimately expanding the
- 13 pool in sales of Electric Vehicles and
- 14 infrastructure needed.
- 15 And then the third item is that we
- 16 recommended in the past that the Energy
- 17 Commission establish a means by which you monitor
- 18 success and growth in the alternative energy
- 19 industry. I think that metric is definitely
- 20 something that a lot of people have a lot of
- 21 interest in, it can be adjusted in time as you go
- 22 forward, but we definitely need to see the report
- 23 card as the progress is being made. And with
- 24 that, those are our highlights, but like I said
- 25 we will be filing comments on other matters in

- 1 the report, as well. Thank you.
- 2 COMMISSIONER SCOTT: Thank you. Next I
- 3 have Steven Kelly from IEP.
- 4 MR. KELLY: Good morning, Commissioners.
- 5 Steven Kelly, a policy director for Independent
- 6 Energy Producers Association. I actually have
- 7 comments on Chapter 8 and 9, I will try to
- 8 squeeze them in three minutes, but they may go
- 9 over.
- 10 First, on Chapter 8, the Transmission
- 11 Planning, this is a comment. It's a cautionary
- 12 note and I think speaks for kind of the need for
- 13 additional clarity as we go forward with
- 14 transmission planning over the next five, six,
- 15 seven years. And I want to give you a little bit
- 16 of history, that's why it's going to take a
- 17 little time here so you understand transmission
- 18 planning from a developer's perspective.
- 19 There are under FERC rules, there's open
- 20 access to the transmission grid and in California
- 21 we develop three types of transmission arenas,
- 22 one are reliability transmission projects, the
- 23 other are economic transmission projects, and the
- 24 third is public policy transmission projects, all
- 25 of which are slightly different. But from a

- 1 generator perspective developing new projects the
- 2 first and foremost thing you need to do is to get
- 3 in the ISO interconnection queue. And that is a
- 4 cost of about \$250,000 to get your face to study,
- 5 which pursuant to the Commission's decision this
- 6 last week is a necessity, a requirement for
- 7 bidding into the RPS RFOs. So you've got a lot
- 8 of money up front just to be eligible to bid into
- 9 the RFOs.
- 10 The Phase 2 Interconnection Studies
- 11 conducted by the ISO define what your
- 12 interconnection requirements are going to be and
- 13 the cost for those, and you then bid that in your
- 14 project bid to the utilities, which they then
- 15 select on a least cost benefit basis.
- 16 As I understand what's being talked
- 17 about, the outcome from RFOs is supposed to then
- 18 feed back into the transmission planning process
- 19 at the ISO, including the environmental issues
- 20 that you're talking about, and the integration of
- 21 resource adequacy value, and those kinds of
- 22 things. It dawns on me, or the concern I have,
- 23 is that we're in a bit of a do-loop. And I have
- 24 a concern that the transmission planning
- 25 particularly not impede the RFO process for

- 1 procurement. And that could arise if you got
- 2 your interconnection agreement and you financed
- 3 all that project, and all of a sudden you find
- 4 out that you're not going to be able to
- 5 interconnect because it's not in the transmission
- 6 plans. I think that will be a huge problem,
- 7 particularly under the open access rules that we
- 8 have today, and we need to think through how to
- 9 do this properly so as not to dis-incent people
- 10 to start the development process early enough to
- 11 get the projects in place.
- 12 There's a risk here that not only do you
- 13 potentially risk undermining interconnection
- 14 agreements, but it's a concern that you may need
- 15 to think about the integration of the
- 16 environmental attributes in local planning in the
- 17 context of the public purpose transmission
- 18 projects, and not the economic transmission
- 19 projects, or the reliability projects.
- I haven't thought this through fully, but
- 21 I just want to put that on your plate, that this
- 22 is a critical issue for developers and the timing
- 23 of this is a little confusing at this point, and
- 24 while raising this issue, the IEPR doesn't solve
- 25 it or provide much clarity on that. So, I would

- 1 like to come back and talk about Chapter 9, or I
- 2 could stand here and talk about Chapter 9. I've
- 3 got an actual issue there.
- 4 COMMISSIONER DOUGLAS: So I'll just
- 5 comment briefly on Chapter 8 and then I think
- 6 we'll just have you continue on Chapter 9 since
- 7 you're right there.
- Just briefly on Chapter 8, you're right
- 9 that the IEPR chapter raises and frames this
- 10 issue and does not resolve it or propose a way of
- 11 resolving it, and in part it's because it is a
- 12 very complex issue and I think that we're going
- 13 to need some ongoing dialogue in order to best
- 14 understand how to actually continue the good work
- 15 that we have begun of better aligning these
- 16 processes. And so we didn't feel like we were in
- 17 a position to wrap this in a bow yet, I don't
- 18 think we're anywhere near that position, but I'm
- 19 certainly looking forward to your comments and
- 20 your engagement as we keep kind of chipping away
- 21 at this issue.
- 22 MR. KELLY: We look forward to working
- 23 with you in the future as you develop this in the
- 24 next IEPR, I quess, or wherever. The concern is
- 25 that planning for future stuff not impede some of

- 1 the stuff that needs to get done today.
- 2 COMMISSIONER DOUGLAS: Yeah, understood.
- MR. KELLY: On Chapter 9, I do have one
- 4 comment and this is actually a concern. And it
- 5 relates to the proposal regarding the contingency
- 6 planning.
- 7 As far as we understand in comments over
- 8 the year, we participated in some of the meetings
- 9 in Southern California, we understand the
- 10 contingency planning, but we also see it as kind
- 11 of utility centric contingency planning where the
- 12 utility is theoretically urged to go out and get
- 13 development sites, which then it might provide to
- 14 the broader marketplace to develop generation and
- 15 so forth. I'm concerned about unintended
- 16 consequences of this proposal. One, if it is
- 17 utility centric, then you have utilities going
- 18 out to developing sites that IPPs might be
- 19 considering and now will have to not consider,
- 20 which I think limits the supply of developers out
- 21 there that are actually looking for stuff.
- 22 And then secondly, I think it's going to
- 23 delay development because people will be waiting
- 24 for the utilities to move into individual spaces
- 25 to develop these contingency plans which in some

- 1 sense may be a waste to resources. It's not
- 2 clear to me how anybody would be able to site far
- 3 enough down the process, through CEQA, for
- 4 example, if they don't have an actual proposal on
- 5 the table at the Energy Commission. I mean, is
- 6 it a combined cycle? Is it a peaker? How do you
- 7 cite that? So I'm worried about wasting
- 8 resources on that.
- 9 My second observation is that the state
- 10 has contingency planning already in two forms.
- 11 One is the current LTTP, the 10-year planning
- 12 forecast and procurement mechanism at the PUC,
- 13 and the other is the RA proceeding, Resource
- 14 Adequacy. And planning a third contingency plan,
- 15 1) I don't think is necessary, and 2) I think it
- 16 reveals a lack of confidence in the LTTP and the
- 17 RA processes. And I would hope that the state
- 18 would look to fixing those problems in the LTTP
- 19 and the RA before it endeavors down a path of
- 20 building what appears to be a utility centric
- 21 model for contingency planning as a third rail.
- 22 So that would be my comment and concern at this
- 23 point.
- 24 COMMISSIONER SCOTT: Thank you. Our next
- 25 comment is from Jeff Harris, representing the

- 1 Duke American Transmission Company.
- 2 MR. HARRIS: Good morning, Commissioners.
- 3 It's a pleasure to be here. Again, I'm Jeff
- 4 Harris of Ellison Schneider and Harris. I'm here
- 5 on behalf of Duke American Transmission Company,
- 6 and welcome the opportunity to provide some
- 7 comments on the IEPR as we move forward.
- 8 I'm going to look at Chapter 8, as well,
- 9 and some of the policy statements that are in
- 10 there, and speak in support of those. Duke
- 11 American is a transmission provider and
- 12 participating in a process at the CAISO pursuing
- 13 the San Luis Transmission Project. The San Luis
- 14 Transmission Project would basically, Duke's
- 15 involvement in that, would involve augmenting a
- 16 proposal that's already out there from Western or
- 17 WAPA. The plan project currently is a 230 KV
- 18 line, Duke's role would be to look at upsizing
- 19 that line to 500 KV, and that's really the
- 20 essence of the process that's going on at the
- 21 CAISO right now. It would significantly improve
- 22 the use of the right-away to do that upsizing to
- 23 the 500 level. We think it will ensure a maximum
- 24 efficiency in the use of the right-away's in the
- 25 corridors, it will reduce future costs,

- 1 definitely, and it will reduce future
- 2 environmental impacts, it will allow Western to
- 3 allow the coordination with other balancing
- 4 authorities prefer, you know, order 1,000. And
- 5 also provide a hedge against the uncertainties in
- 6 California because one thing that's been certain
- 7 in California has been uncertainty, things have
- 8 happened nobody could have predicted a couple
- 9 years ago that we're all living with now.
- This will provide an additional 1,200
- 11 megawatts of incremental capacity rights on this
- 12 line which is I think a very important addition,
- 13 so basically 1,200 addition on top of the 400
- 14 that's planned at the 230 KV level.
- Duke American is pleased to support some
- 16 of the policy statements that are in Chapter 8,
- 17 and particularly on page 184, there are a couple
- 18 of paragraphs there that talk about right sizing
- 19 and basically following the Garamendi principles.
- 20 So we support these not only as sound policy
- 21 statements, but also as appropriate
- 22 implementation of existing law, making best use
- 23 of those corridors. We appreciate the
- 24 Commission's recognition of these important
- 25 principles and the IEPR, again, on page 184, and

- 1 we would urge you to submit these principles to
- 2 the CAISO, recommend to the CAISO that in the
- 3 2014-2015 CAISO Transmission Planning Process
- 4 that they actually apply these principles and
- 5 allow this kind of upsizing to go forward, and
- 6 recommend that it is appropriate to include such
- 7 projects as the San Luis Transmission Project,
- 8 that it advance these principles. So I won't
- 9 read you the two paragraphs, but I've given you
- 10 the page number. If you have any questions, I'm
- 11 glad to answer those for you. Thank you.
- 12 COMMISSIONER DOUGLAS: Thank you, Mr.
- 13 Harris. Are you going to be submitting written
- 14 comments?
- MR. HARRIS: Yes, December 8th, correct?
- 16 COMMISSIONER DOUGLAS: Yes. All right,
- 17 good. We'll look forward to seeing them. Thank
- 18 you.
- MR. HARRIS: Thank you.
- 20 COMMISSIONER SCOTT: Excellent. And just
- 21 a reminder to folks, if you want to make a
- 22 comment, make sure you get a blue card, they're
- 23 right up front, and then bring them up to Heather
- 24 and she'll be sure to get them to me. Our next
- 25 person is Erica Brand from the Nature

- 1 Conservancy.
- MS. BRAND: Good morning, Commissioners.
- 3 Thank you for the opportunity to provide comments
- 4 today. As Commissioner Scott said, my name is
- 5 Erica Brand and I am a Project Director on the
- 6 Renewable Energy Initiative at the Nature
- 7 Conservancy.
- 8 So my comments today are going to focus
- 9 on Chapter 8, Integrating Environmental
- 10 Information and Renewable Energy Planning
- 11 Processes. I really appreciate that the
- 12 Commission chose this topic for the 2014 IEPR
- 13 Update and that the Commissioners and staff gave
- 14 it such thoughtful evaluation over the course of
- 15 this year. I really appreciated the discussion
- 16 that was convened on August 5th to really dive
- 17 deep into this topic, and I think it's important
- 18 that that discussion and dialogue continue not
- 19 just past this Draft Report, but into the next
- 20 coming years.
- I had a chance to reflect this weekend as
- 22 I'm working on comments for the RPS Calculator at
- 23 the PUC and this chapter came out at exactly the
- 24 right time. So I'm really excited that this
- 25 conversation is happening.

- 1 And so my comments are going to be really
- 2 brief, we'll be submitting written comments. I
- 3 want to focus on the themes of collaboration and
- 4 commitment as the state agencies pursue solutions
- 5 to further de-carbonization of the electricity
- 6 sector in the post-2020 timeframe. So we really
- 7 appreciate the continued collaboration between
- 8 CEC, CAISO, and the Public Utilities Commission
- 9 on integrating environmental information into
- 10 energy procurement, long term energy planning,
- 11 and transmission planning. This is really timely
- 12 and important to setting the state up for success
- 13 beyond 33 percent.
- 14 To commitment, I appreciate that one of
- 15 the recommendations in Chapter 8 is for the
- 16 Commission to work with the REIT agencies to
- 17 finalize the DRECP, landscape skill planning for
- 18 renewable energy and conservation in the
- 19 California Deserts is very important to our
- 20 organization. And we look forward to continued
- 21 engagement on the plan.
- 22 So to conclude, I want to thank you for
- 23 really digging into this topic of integrating
- 24 environmental information. I want to thank you
- 25 for your commitment to continuing this

- 1 conversation and working with the other agencies
- 2 on this important topic, and lastly for your
- 3 continued leadership on the DRECP. Thank you.
- 4 COMMISSIONER DOUGLAS: Thank you.
- 5 COMMISSIONER SCOTT: Thank you. Next I
- 6 have Ray Pingle from Sierra Club. And also a
- 7 reminder, if you have a business card and you
- 8 spoke, if you would hand it to our Court
- 9 Reporter, he would be delighted. Ray, good
- 10 morning.
- 11 MS. PINGLE: I'd like to congratulate you
- 12 on the truly world leading initiatives that
- 13 you're proposing in this report to reduce
- 14 greenhouse gases in the transportation sector,
- 15 just some awesome work done this year.
- 16 But what I wanted to talk on briefly
- 17 today, and Sierra Club will be submitting written
- 18 comments, is Chapter 9, on the issue of
- 19 electricity reliability, and particularly on page
- 20 194 where it talks about contingency planning.
- 21 And I believe there's an important omission in
- 22 the paragraph that discusses this. As we all
- 23 know, there's always risk in any plan,
- 24 transmission facilities come up, gas, or
- 25 preferred resources. And in the report, it just

- 1 talks about two contingency components, one is
- 2 the potential extension of OTC retirement dates,
- 3 and the other is the contingency of planning
- 4 initial gas resources. But the omission is that
- 5 there should also be contingency planning for
- 6 preferred resources.
- Now, at the workshop at UCLA, Mike Jaske
- 8 from the Energy Commission in his presentation,
- 9 which specifically addressed this, it discussed
- 10 the importance of this third approach, which is
- 11 creating a contingency plan for preferred
- 12 resources. And I think this is really critically
- 13 important because by no means are all the
- 14 proposed gas plants going to arrive and, on the
- 15 other hand, preferred resources, I think the
- 16 recent procurement activities of SCE where they
- 17 got over 1,800 proposals speaks well to the fact
- 18 that there's a lot of supply of preferred
- 19 resources. Preferred resources can generally be
- 20 implemented quickly within a year often, they're
- 21 very modular, they can be developed close to meet
- 22 precise local capacity requirements, and we're
- 23 not aware of any real planning that's going on
- 24 right now, we think it's critical that this be
- 25 done. So that's my comment on that. Thank you

- 1 very much.
- 2 COMMISSIONER SCOTT: Thank you. Our next
- 3 comment is from Julia Levin from the Bioenergy
- 4 Association of California.
- 5 MS. LEVIN: Good morning, Commissioner
- 6 Scott and Commissioner Douglas. I want to echo
- 7 the comments of some of the earlier speakers that
- 8 I think that the Draft IEPR is extremely helpful
- 9 and timely, and I want to thank you and
- 10 especially staff for all of their hard work
- 11 leading up to the draft. We're very happy to see
- 12 the mention of renewable natural gas in many
- 13 sections of the IEPR, and think that's a really
- 14 positive step forward from previous IEPRs.
- 15 Our two recommendations, one is my own
- 16 fault, I'm cited in testimony at one of the
- 17 previous workshops for numbers that have since
- 18 been updated by U.C. Davis, and so we're going to
- 19 be providing even higher numbers for the
- 20 potential for organic waste to produce renewable
- 21 electricity and very very low carbon
- 22 transportation fuels. And so we will submit
- 23 comments on that into the record.
- 24 Our other recommendation, very strong
- 25 recommendation, is there's only one specific

- 1 recommendation on renewable natural gas and it's
- 2 very very general. Renewable natural gas to
- 3 hydrogen, I should say. The state is not at all
- 4 on track to meet the requirements of SB 1505,
- 5 that one-third of all the hydrogen at publicly
- 6 funded hydrogen filling stations will be
- 7 renewable, and so we recommend that the IEPR
- 8 include very specific recommendations for how
- 9 we're going to get there, and I would recommend
- 10 three in particular: one is that the \$20 million
- 11 a year required by legislation to spend on
- 12 hydrogen fuel cells and infrastructure go
- 13 entirely to renewable hydrogen at this point
- 14 because we are so far off track in meeting our
- 15 renewable hydrogen requirements; the second is to
- 16 work much more closely with the Air Board because
- 17 they have a much larger lead that could go and
- 18 they are spending a lot of it on hydrogen fuel
- 19 cell vehicles, to ensure that some of their
- 20 funding is also going to renewable hydrogen. And
- 21 finally, I think there should be a recommendation
- 22 about the gas sector cap-and-trade revenues which
- 23 are completely separate from the state allocated
- 24 portion of cap-and-trade revenues. The
- 25 California Public Utilities Commission is going

- 1 to be allocating about \$150 million next year in
- 2 gas sector cap-and-trade revenues, and that's
- 3 another huge potential to increase renewable gas
- 4 production. So I think with those more specific
- 5 recommendations, the IEPR will be even more
- 6 helpful and, again, we really appreciate all the
- 7 work and thought that's gone into it. Thank you.
- 8 COMMISSIONER SCOTT: Thank you. I have a
- 9 comment from Deborah Syler. And just a reminder
- 10 to hand business cards to the Court Reporter, and
- 11 if anyone else has a blue card, please bring them
- 12 to Heather. Thank you.
- MS. SYLER: Good morning, Commissioners
- 14 and thank you for this opportunity to speak. My
- 15 name is Deborah Syler and I'm a private citizen
- 16 and also an Electric Vehicle owner. And I would
- 17 just like to thank the Energy Commission and the
- 18 State of California for its great support in
- 19 helping to promote Electric Vehicle ownership. I
- 20 would like to note that in the report, from what
- 21 I've noticed, there's great focus on residential
- 22 and workplace charging stations, as well as
- 23 public charging stations. I would like to add,
- 24 as an Electric Vehicle owner, the focus on
- 25 hotel/motel lodging. When we go into a hotel, it

- 1 would be so helpful just to have an external 120
- 2 Volt outlet. It wouldn't be an expensive fix for
- 3 any owner of such a property and it would be very
- 4 helpful and inspire a lot of confidence in
- 5 Electric Vehicle owners when they're driving
- 6 their cars for any distance.
- 7 I'd also like to note that there's a real
- 8 lack of Electric Vehicle charging stations in the
- 9 Central Valley. As my husband and I travel
- 10 through the Valley, it's very difficult to find
- 11 Electric Vehicle charging stations in those
- 12 areas. So with that, I'd like to thank you again
- 13 for all your support.
- 14 COMMISSIONER SCOTT: Thank you very much.
- 15 Heather, do I have any other blue cards?
- 16 MS. RAITT: I don't have anymore.
- 17 COMMISSIONER SCOTT: Okay, was there
- 18 anyone else in the room who didn't hand in a blue
- 19 card, but would like to make a comment? All
- 20 right, let's turn to the WebEx.
- 21 MS. RAITT: We're looking. I'm not sure
- 22 if we have any. It looks like we don't have any
- 23 on WebEx. So we'll go ahead and open up the
- 24 phone lines, and if anyone is on the phone and
- 25 would like to make a comment, all the lines are

- 1 open, so please go ahead. Sounds like we don't
- 2 have anybody on the phone who would like to make
- 3 comments.
- 4 COMMISSIONER SCOTT: Well, I want to
- 5 thank everybody for the thoughtful comments that
- 6 you brought to the meeting today and encourage
- 7 you all, as I'm sure you're going to do, to put
- 8 comments in writing and get them to us by the
- 9 December 8th deadline. And, Heather, well, let
- 10 me turn first to Commissioner Douglas to see if
- 11 there is any -- okay, and I also would just like
- 12 to say many thanks to the authors of the
- 13 Integrated Energy Policy Report, our terrific
- 14 IEPR team, my Advisors, and Commissioner Douglas
- 15 and her team, for really helping to pull this
- 16 together. I think it's actually been a lot of
- 17 fun to put this report together. Let me turn to
- 18 Heather for next steps.
- MS. RAITT: That's basically it, so must
- 20 comments by December 8th, as we said, and
- 21 information is posted here on how to do that and
- 22 on the website Workshop Notice. So thank you.
- 23 COMMISSIONER SCOTT: We're adjourned.
- 24 (Whereupon, at 10:50 a.m., the workshop was
- 25 adjourned.)