

BEFORE THE
CALIFORNIA ENERGY COMMISSION

In the matter of:) Docket No. 14-BSTD-01
)
) RE: Voluntary Energy
) Efficiency Provisions of
2016 Building Energy) the California Green
Efficiency Standards Update) Building Standards Code

CALIFORNIA ENERGY COMMISSION
HEARING ROOM A, 1516 NINTH STREET
SACRAMENTO, CALIFORNIA

WEDNESDAY, AUGUST 6, 2014
10:00 A.M.

Reported by:
Kent Odell



APPEARANCES

Staff Present

Joe Loyer
Martha Brook

Also Present

Bob Raymer, California Building Industry Association
Heidi Hauenstein, Energy Solutions, on behalf of the
California Investor Owned Utilities
Jon McHugh, McHugh Energy
Tom Enslow, represents California State Pipe Trades Council,
Sheet Metal Workers, IAPMO, Publisher of California Plumbing
Code and California Mechanical Code and IATMO Green
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Shawn Huff, HCD
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Mike Fischer, Kellen Company
Mike Hodgson, ConSol
Jerry Desmond, Jr., Plumbing Manufacturers
International (PMI)
George Nesbitt, HERS Rater

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P R O C E E D I N G S

AUGUST 6, 2014 10:01 a.m.

MR. LOYER: All right, we're going to get going, it's 10:00ish. My name is Joe Loyer from California Energy Commission. We are recording this meeting both on WebEx and we have a Court Reporter here, as our standard practice for the pre-rulemaking workshops that we have for the 2016 Standards Update.

I have to go over a few housekeeping items right here. We are in Hearing Room A. For those of you not familiar with the building, the closest restrooms are located just outside the door, across the quad here. There is no longer a snack shack up on the second floor -- *that* needs to be updated.

The second floor, see the end of the white awning, yeah, there's just a couple of machines up there. If there is an emergency and the building is evacuated, please follow our staff employees out to the appropriate site, that will be across and kitty corner to us over at Roosevelt Park.

That said, we have an Agenda today. I guesstimate that we will get through my portions

1 of this in about 30 minutes total. At that
2 point, we'll be taking questions from both people
3 here in the Audience, which are just a few, all
4 familiar faces, and anybody online.

5 And with that, I think we'll get going.
6 So I think the first thing we should talk about
7 is the general state here, so the contents here
8 are Authority and Standards Update Policy
9 Drivers, Standards Update Process, 2016 Schedule,
10 the CALGreen Scope Overview, and the Local Energy
11 Standards Approval process. And we'll get into
12 why that's important here.

13 Here is our Authority and process here,
14 these are the Residential and Nonresidential
15 Building Standards in '78, the Standards are
16 developed in an open public process. The
17 California Green Building Standards Code is
18 stemming from a 2007 direction by Arnold
19 Schwarzenegger, then Governor. We have the first
20 one in 2010 and the Energy Commission played a
21 big role in that particular one, as well.

22 We established the minimum standards for
23 Green Building construction and reducing
24 greenhouse gas emissions, energy consumption, and
25 water use.

1 The Governor's policy drivers were the
2 Governor's Clean Energy Job Plan, Zero Net Energy
3 Residential by 2020, which is going to be
4 important for this particular presentation,
5 Nonresidential by 2030, the CARB, California Air
6 Resources Board Climate Scoping Plan, and the
7 California Long Term Efficiency Strategic Plan.

8 The Standards Update includes the
9 following phases: we are in pre-rulemaking now
10 and rulemaking comes later. We have stakeholder
11 meetings, the IOU/POU Case Teams, those have
12 already happened, and the staff workshop which
13 will lead to Draft Standards eventually.

14 CALGreen right now, the Tier I/Tier II,
15 we don't have drafts of what we think the exact
16 language is going to be at this point. And
17 that's pretty standard for how we have been
18 handling the CALGreen Tier I/Tier II.

19 The rulemaking will result in a 45-day
20 language and a 15-day language, and then an
21 adoption at a Business Meeting. Right now we're
22 in the May-August timeframe here. The Standards
23 Update process here, you can see, the effective
24 dates will be January 1, 2017.

25 This is our list of workshops and you can

1 see that we are the last workshop on the list, so
2 this will probably be the last workshop, I don't
3 think we are scheduling any further until we get
4 into rulemaking at the very least.

5 So the CALGreen general outline, the
6 CALGreen is set up in several different pieces
7 here, we have mandatory requirements and
8 voluntary provisions. They're broken up into
9 Residential and Nonresidential. They're further
10 broken up into Newly Constructed and Additions
11 and Alterations, Planning and Design, Water
12 Efficiency, Material Conservation, Indoor
13 Environmental Quality, and Energy Efficiency,
14 just to name a few, that's not all of them. But
15 Energy Efficiency is of course the one that we'll
16 be talking about today.

17 The Mandatory Energy Efficiency
18 Requirements are to comply with the Building
19 Energy Efficiency Standards in CALGreen, CALGreen
20 as the mandatory requirements points to Part 6.
21 The Voluntary Energy Efficiency Provisions are
22 developed by the Energy Commission.

23 So the Voluntary Programs, the provisions
24 that we provide in Tier I/Tier II, they are to be
25 adopted by local jurisdictions, so CALGreen

1 Voluntary Provisions have to be adopted by local
2 jurisdictions to be enforceable. CALGreen
3 Voluntary Provisions that exceed the Energy
4 Standards have to be approved by the Energy
5 Commission before they are enforced by the local
6 jurisdiction.

7 The applications must come from the local
8 jurisdictions, we can't do them for them, and the
9 Energy Commission posts approved local standards
10 on our website. And I posted a little link here,
11 but, well, as anything on our website, it's easy
12 to find-ish, so you do have to look around for it
13 a little bit.

14 So what does the application look like
15 from the local jurisdiction? We require a copy
16 of the Ordinance. The study that shows the
17 expected energy savings and the cost-
18 effectiveness analysis, not only is it a mouthful
19 to say, it's also the big stumbling block for our
20 local jurisdictions.

21 On that particular front, we've been
22 working with utilities, the IOUs within their
23 local outreach program, to try and put those
24 together for the local jurisdictions. We did
25 that quite successfully under the 2008

1 Regulations where we have almost 50 local
2 jurisdictions with local ordinances that were
3 approved. The vast vast majority, I think 47 of
4 them actually used the utilities' resources. So
5 that's been successful. And going forward, we
6 see that relationship getting better between us,
7 utilities and the local jurisdictions.

8 The other important item to understand
9 here is the publicly noticed meeting requirement,
10 and that's four bullets down here. It's
11 important that the local jurisdictions actually
12 put that on their public notice either in front
13 of their City Council or their Boards, and it has
14 to be heard in public, not only the ordinance,
15 but the cost-effectiveness analysis. And that's
16 an important element and that's one that we
17 require evidence of.

18 The new item, evidence of CEQA
19 compliance, typically these local jurisdictions
20 or local ordinances, they are all considered
21 projects under CEQA, if anybody is cognizant of
22 what CEQA requires here. We find those to be
23 projects under CEQA and then they are almost
24 immediately off ramped under the Common Sense
25 Exemption under CEQA. But that process has to be

1 undertaken and it culminates in a single page, a
2 new declaration by the local jurisdiction. So it
3 is not significantly a burden. Just like
4 everything else in this list, it's not really
5 that hard, it just has to be done.

6 And finally, we have a cover letter to
7 tie everything together from the local
8 jurisdictions. The cover letter itself is
9 actually not required by statute, but it really
10 helps out to tie everything together and we
11 absolutely encourage local jurisdictions to use
12 it. And that is the end of the first
13 presentation.

14 So on to the second presentation here.
15 These are going to be the ideas that we have for
16 the 2016 CALGreen. First we're going to talk
17 about our overall goals, New Definitions, Newly
18 Constructed Residential Building Targets,
19 Residential Additions and Alterations, Newly
20 Constructed Nonresidential Building Targets.

21 So the goals. The provisions of Tier I
22 should be shown to be cost-effective. That's
23 been a goal for us for a while now. We did it
24 last year for Residential, we didn't do as much
25 as we would want to for Nonresidential, but

1 that's our goal is to show that Tier I for
2 Residential and Nonresidential is cost-effective.

3 And it's an important goal to have
4 because that is exactly what the local
5 jurisdictions have to do, so we need to be able
6 to show that what we're doing, what we're
7 providing, is actually cost-effective. And the
8 other two goals should be keeping the first goal
9 in mind.

10 So the second goal is to establish an
11 energy rating based on plan system within the
12 Compliance Software. That is as opposed to a
13 percent better than standard. So instead of
14 going 15 percent better, we're going to now shift
15 our focus to, I would say, a HERS-like, if not
16 HERS itself for Residential scale and target a
17 number on that scale.

18 And the last goal is to have Zero Net
19 Energy available for newly constructed
20 Residential Buildings in the provisions, in the
21 Reach Codes.

22 So the New Definitions that we're
23 proposing right now, Energy Rating Based on
24 Plans, this is to be a unit-less score, it's to
25 be compared to a 2008 Standards home and at least

1 be HERS complementary, if not directed at HERS
2 itself. The scale is to be based on 2008
3 Standards set to 100, Zero Net Energy is to be
4 defined as zero on the scale. The 2013 Standards
5 Compliant Home will be approximately 85-90 on the
6 scale. If we look at 2016, our guess -- very
7 much a guess -- is that it will probably be
8 somewhere in the neighborhood of 10 points lower.

9 Incorporating comparative scales based on
10 available national scales, I think this is where
11 we're going to incorporate RESNET, as well. What
12 our basic idea is, is to have a scale that we
13 would use for compliance purposes for these Tier
14 I tiers, but also have a way to have RESNET have
15 these same buildings, same designs, show up on
16 the RESNET scale. So we would also be open to
17 including other scales if there is a market for
18 it, or if there is a desire for it, and it's
19 something that we can accomplish, obviously.

20 The Zero Net Energy Design Score is
21 fairly simple: once you buy into this energy
22 rating based on plans, Zero Net Energy Design
23 actually falls right out. It's an Energy Design
24 score of zero. And that includes onsite
25 renewable generation at that point. So it also

1 needs to be able to take into consideration
2 whatever PV tradeoffs we incorporate into Part 6.
3 So the targets for the Newly Constructed
4 Residential Buildings. Basically the
5 prerequisites, we start with those, we're going
6 to drop what is the current Energy Design Rating.
7 Now the Energy Design Rating that is currently
8 required is a KTDV or KBTU per square foot value
9 that is basically rendered by the model. We're
10 going to drop that requirement.

11 We're going to keep quality insulation
12 installations and we are going to have at least
13 some lighting provisions, although the way
14 lighting is right now, we're not sure exactly
15 where those are going to fall out. We think
16 there are going to be changes to that section,
17 but it really depends on what happens in Part 6.

18 So for Tier I, we set the goal at Tier I
19 to be approximately half way between where the
20 2013 Standards fall on the scale, 85-90, and the
21 Energy Efficiency Goals for the ZNE, which are
22 30-40. Now, I know I just got done saying that
23 ZNE will be defined as zero, but, you know, what
24 we've been seeing is that if you get the building
25 itself without solar to come in somewhere between

1 30 and 40 on the HERS scale, then solar can take
2 it the rest of the way. So we're looking at just
3 that portion of it, the non-solar addition to the
4 ZNE. So if we look at that, then we think
5 approximately Tier I is going to be somewhere
6 along the lines of 60-70 on the scale.

7 Tier II, we want it to be where the ZNE
8 building sans solar would be, somewhere like 30-
9 40.

10 And introducing for the first time Tier
11 III. This is how we feel that we can get Zero
12 Net Energy Design on the 2016 Reach Codes, by
13 proposing a Tier III.

14 Now, right now the Energy Commission is
15 actively engaged in directing research to
16 determine the real numbers that we would be
17 proposing, so these are estimates, they may
18 change, and we may go to 72-73, I don't know.
19 We're going to do research and we've actually got
20 those work authorizations in process.

21 The new provisions for Additions and
22 Alterations, the first changes, I believe we are
23 proposing to drop Alteration requirements, we're
24 just going to look at Additions. This will be
25 refocusing the provisions to consider Additions

1 only, prerequisite lighting provisions, and
2 consideration of Part 6. Tier I, energy rating
3 based on plans, it needs to be cost-effective.
4 Again, this is something that we will be pushing
5 on to our work authorization to find the right
6 level, but you can see that we're going to be
7 using this projected rating based on some plans
8 as the benchmark for all of our buildings, and
9 hopefully this will work out well with the work
10 authorization.

11 Tier II, basically just more restrictive
12 than Tier I.

13 Targets for Newly Constructed
14 Nonresidential Buildings. So the existing
15 prerequisites, we have an Outdoor Lighting
16 Requirement, we're going to be keeping that, it
17 may change depending on where lighting ends up.
18 Service Water Heating in Restaurants, we're
19 proposing to keep that. Areas where Residential
20 Lighting Standards are required, we're proposing
21 to keep that.

22 The new provisions, Energy Design Score.
23 What we need to understand -- actually that
24 should be Design Score Based on Rating, or Rating
25 Based on Plans, I'm sorry. We need to understand

1 that that particular scale will not be the same
2 scale as a Residential Scale, it's got to be a
3 Nonresidential Scale, so will be developed using
4 the existing studies and we will still be pushing
5 for the compliance, you know, to be based on the
6 compliance with the 2008 Standards.

7 Tier I, we're looking at projects that
8 include Indoor Lighting or Mechanical Systems and
9 Energy Design Score, again, forgot to update
10 that, set to a level that is shown to be cost-
11 effective. That is our intention that should be
12 a design, an energy design based on rating, based
13 on rating and based on plans.

14 Projects that include Indoor Lighting and
15 Mechanical. We'll be setting that to a more
16 restrictive level than above, but a level that is
17 still shown to be cost-effective because we have
18 two mechanical or two systems that we are
19 incorporating, there should be availability for
20 more energy savings there. But again, that's
21 what our studies have got to bear out.

22 Tier II is essentially just a step above
23 Tier I, the same divisions, same analysis, and
24 that is it. How was that? Twenty minutes. Very
25 good.

1 Okay, so at this point we'll go ahead and
2 open this up to comments in the room. And if you
3 would, if you can, we do have a Court Reporter
4 here, please announce your name and if you've got
5 your business card, please give it to the Court
6 Reporter.

7 MR. RAYMER: Thank you. I'm Bob Raymer
8 with the California Building Industry
9 Association. Sort of a couple of administrative
10 questions. Is it the Energy Commission's plan to
11 develop and adopt the updates to the Green
12 Building Standards in the same timeframe that
13 you're looking at adopting the changes to Part 6,
14 meaning are you seeking to get both Part 6 and
15 Part 11 changes adopted by May of next year?

16 MR. LOYER: That's what's on our
17 rulemaking schedule, yeah. But obviously they
18 have to take each other into consideration.
19 Actually, the Tier I has to take Part 6 into
20 consideration.

21 MR. RAYMER: Absolutely. And so one
22 thing is clear, you know, from a resource
23 efficiency standpoint, you guys are spread thin,
24 just about every agency that I work with is
25 spread very thin. And so administratively, you

1 don't necessarily have to get this done as
2 quickly as you would plan for the Part 6 for
3 whatever it's worth. You've got HCD in the
4 Building Standards Commission that will be
5 developing their updates to Part 11 during the
6 normal triennial cycle, which takes place
7 significantly beyond. Effectively, about the
8 time that they're really getting underway, you
9 guys are going to be finishing Part 6 and Part
10 11, for whatever that's worth. So, you know,
11 it's not a huge thing to industry, if that's the
12 CEC's goal that's great, but you know, just be
13 aware that administratively you've got some
14 options here.

15 Now, I'm also suggesting not that we have
16 another formal workshop, but you've touched the
17 30,000 foot level stuff, the getting into the
18 weeds on Tier I, Tier II, Tier III, I've got a
19 very rough idea, but from a technical perspective
20 don't have a clue as to what it's actually going
21 to mean to construction. If you go back to your
22 last two slides of what's being proposed for Tier
23 I where you're discussing, yeah, go back to the
24 next one, that one, I'm not really understanding
25 what you're saying there. I get into our

1 lighting, I get mechanical systems, whether it's
2 an either/or, or both, etc., but I'm not really
3 understanding from a physical perspective what
4 issues, what items we would be looking at as
5 potential changes. I'm not looking for package,
6 but I just don't have a clue of what's here, so
7 that's something as you guys work out this
8 system, it would be very helpful to us whether in
9 an informal capacity, or whatever, for CBI and
10 perhaps HCD and BSE to join, and get together and
11 just hear from the Energy Commission as they've
12 got more of this stuff fleshed out, how they plan
13 to present it in Regulation form, as well as
14 their anticipated impact, and again, kind of a
15 dialogue going back and forth because right now
16 there just isn't enough to provide technical
17 comment today.

18 Having said all that, looking at Tier I,
19 we're very supportive. Industry is very
20 supportive of the Energy Commission sort of
21 taking it upon themselves to show cost-
22 effectiveness for Tier I. By far, the Tier I
23 Energy Efficiency Provisions are the most
24 commonly used by local jurisdictions, we've got
25 lots of, as you mentioned, lots of historical

1 perspective on that. During the first go-round
2 of the Green Building Standards, almost all of
3 the Green Building local adoptions involved early
4 adoption of HCD's or BSE's provisions on Green
5 Building, but also included a 15 percent uptick
6 on the energy efficiency standards. And it would
7 be very helpful to the locals, so they don't have
8 to reinvent the wheel, or whatever, to have
9 access to sort of a -- I don't want to say
10 generic cost-effective analysis, but at least
11 know going into this that that's an argument they
12 don't need to have at the local level.

13 Now, having said all that and making sure
14 that you understand we support that, there is a
15 concern when it comes to Tier II and Tier III
16 that you're not planning to do the same thing for
17 Tier II and Tier III. And I would have to
18 suspect that it's possible because we're not sure
19 if Tier II or Tier III at this point in time
20 would be cost-effective. That clearly may be a
21 change in case as the years go on, but we have
22 done some rather significant increase in
23 stringent use of standards over the last four
24 updates, particularly the last two, and you know,
25 the low hanging fruit is gone, you know, to use a

1 cliché, but this is something that industry needs
2 to understand in going forward, the fact here is
3 we just don't have enough to be able to comment
4 today.

5 So I would like to say that we're
6 supportive of the cost-effectiveness that you
7 plan to show for Tier I, we're concerned that
8 putting a Tier III into the package may be
9 somewhat non-compatible with where HCD and BSE
10 are going with their Green Building Standards,
11 but that's something that the three agencies and
12 others can work out at a later date. It also
13 concerns me that, when you have a Tier II and a
14 Tier III, you've got many local jurisdictions
15 that will just simply grab onto these, you know,
16 as the new Codes come out, "Well, we don't want
17 to do just minimum Code, we want to go beyond,"
18 without a clear understanding of what it means to
19 go beyond. And given the stringency of these
20 last two updates, it concerns me that a local
21 jurisdiction who has normally been inclined to do
22 that will just simply -- I don't want to say
23 blindly do it -- but will just simply make the
24 judgment call, "Well, let's go for it. As a
25 matter of fact, let's go to Tier II, or better

1 yet Tier III," not understanding that, while the
2 CEC has shown cost-effectiveness for Tier I, that
3 is definitely going to be a huge hurdle for the
4 locals to have to pass for Tier II or Tier III.

5 Now the Department of Housing and
6 Community Development puts a disclaimer at the
7 front end of their Tier II requirements and, if
8 you bear with me for a moment, it reads under the
9 guise of a note: "The measures necessary to a
10 Tier II status are very stringent. Cities and
11 Counties considering adoption of Tier II as
12 mandatory should carefully consider the
13 stringency of each measure and ensure that the
14 measures are achievable in their location." Now,
15 they're not making a reference to cost-
16 effectiveness because that's not a requirement
17 for their provisions, it is a requirement for
18 this. So the fact here is it would be nice if
19 the CEC could indicate something of a similar
20 manner that, please, take a long hard look at
21 this. Who knows what type of an impact Tier II
22 or Tier III is going to have on low or moderate
23 income housing, entry level housing, etc. There
24 certainly is a market today for solar homes, but
25 it's not the only market. And so as we go

1 forward over the next three to six years, these
2 are all things that need -- so in conclusion, can
3 we get together again when you guys have actually
4 some stuff that we can look at? I like the
5 concept of Tier I, that's great, we've got some
6 big concerns with Tier II or Tier III, but right
7 now I don't have enough to really comment on.

8 MR. LOYER: And I'd like to respond to a
9 few of those comments. I think one of the
10 important things is to remember that, even if we
11 at the Energy Commission were to produce a Tier I
12 cost-effectiveness analysis and adopt it and
13 prove it up here, it still has to be adopted down
14 there, down at the local jurisdictions.

15 MR. RAYMER: Understood.

16 MR. LOYER: Yeah, absolutely. I think
17 it's a good idea, actually, the preamble
18 essentially that HCD has put in Tier II. I think
19 that's not a bad idea to actually start our
20 initial introductory paragraph off with, just
21 remind the local jurisdictions that, if they are
22 going to go above the Energy Code, they need to
23 get an application in to the Energy Commission
24 because that has actually been a difficulty for
25 several jurisdictions, they did not know that

1 they needed to get Energy Commission approval. I
2 think just that in and of itself, I think, will
3 help.

4 MR. RAYMER: I don't want to leave you
5 with the impression that Tier II and Tier III are
6 bad ideas, we just need to know more. I can tell
7 you on a positive note, it's good to have
8 available for industry, particularly designers,
9 to have access of where the agency, in this case
10 the Energy Commission, is planning to go. That's
11 one of the benefits of Tier II for HCD and BSE is
12 that industry has the ability to kind of see what
13 the future may be in terms of mandates,
14 potentially. And so having access to a design
15 tool that can help you effectively understand
16 what it means to be ZNE ready, or ZNE, is very
17 useful, not that we would necessarily want to see
18 a Tier III adopted as a local mandate, but it's
19 good to have that design understanding. Right
20 now it's still sort of a vague cloud that's up
21 there that, you know, we think we know what it
22 means, but jeez, it might be anywhere from eight
23 or nine KWH to three or four KWH, we just don't
24 know.

25 MR. LOYER: I think that one other thing I

1 wanted to make clear, when we looked at Tier I,
2 our objective, our goal, is to have Tier I be
3 cost-effective. That doesn't mean that Tier II
4 and Tier III would not be cost-effective, they
5 just wouldn't be as broadly cost-effective.
6 There would definitely be, you know, some Cities
7 that cannot by our definitions get to a Tier II,
8 Tier III implementation. And I think a preamble
9 actually would help local jurisdictions to
10 recognize that.

11 MR. RAYMER: We agree.

12 MS. BROOK: This is Martha Brook with the
13 Energy Commission. I just wanted to add that
14 staff thinks that having a Zero Net Energy Tier
15 is critical in the 2016 Update. Again, these are
16 voluntary standards from our perspective, and
17 it's the not having a ZNE Tier is really sort of
18 not consistent with our statewide policy goals,
19 so that's why we're going to dedicate the
20 resources to get that background work done so
21 that everybody can understand what it looks like
22 and when it's calculated in the software, and
23 explain anything we need to for our sister
24 agencies so they understand the importance of
25 having that tier in there.

1 MR. RAYMER: Understood. So it would be
2 great if we could get back together when you're
3 ready to unveil that.

4 MR. LOYER: Absolutely.

5 MR. RAYMER: Thanks a lot.

6 MR. LOYER: And we're going to have
7 another presentation here, so I'll let her
8 introduce herself. This presentation will be
9 available on the website.

10 MS. HAUENSTEIN: Good morning. My name
11 is Heidi Hauenstein with Energy Solutions, on
12 behalf of the California Investor Owned
13 Utilities. And the recommendation that we're
14 making today is that the Energy Commission should
15 adopt more stringent Water Efficiency Standards
16 for CALGreen. And just to be clear, we're in the
17 beginning stages of developing this Water
18 Efficiency Proposal for CALGreen, so we're still
19 open to input from anyone who is interested in
20 providing input.

21 So as we all know, California is in an
22 extreme drought, 100 percent of California is
23 either in extreme drought conditions or worse.
24 Water is being curtailed. Farmers are leaving
25 fields idle. And the prices of food are going to

1 be impacted, not only in California, but in the
2 nation as a whole.

3 We also know that supplying water
4 requires a lot of energy. The current estimates
5 say that about 20 percent of the electricity used
6 in California is used to supply, convey and treat
7 potable water, so there is a benefit in water
8 efficiency not only in the inherent benefit of
9 water savings, but also in the embedded energy
10 savings.

11 California urgently needs to address the
12 water shortage issues. Scientists have predicted
13 that the current drought situation will only get
14 worse with climate change as snowpack is
15 projected to be diminished over time.

16 On January 17th, Governor Brown
17 proclaimed a State of Emergency in California and
18 directed all State agencies to take all necessary
19 actions to prepare for and respond to the current
20 drought conditions. We also know that
21 establishing more stringent water efficiency
22 standards is a cost-effective intervention for
23 California's drought situation, particularly when
24 we compare water efficiency to responses that aim
25 to increase potable water supply.

1 The Energy Commission has the authority
2 to establish Efficiency Standards for water and
3 for energy, so we encourage the Energy Commission
4 to take advantage of this opportunity and their
5 authority to take action on our urgent drought
6 situation.

7 So as I mentioned, the IOU Team is
8 developing a proposal for Water Efficiency
9 Standards in CALGreen. The right recommended
10 changes will likely be based on, 1) the IOU
11 Team's Code Change Proposals for Title 20, and
12 we've been working on the Title 20 Code Changes
13 for the last couple of years, and there's a lot
14 of information in the Title 20 Docket for water
15 efficiency, for toilets, urinals, and faucets,
16 and our research has found that the more
17 stringent standards that I will present in a few
18 slides are cost-effective and are ready to
19 implement for Appliance Standards now. And so
20 they are definitely ready for installation in new
21 construction in the future.

22 We are also looking at moving existing
23 voluntary CALGreen requirements into the
24 Mandatory sections of CALGreen. We'll be looking
25 at existing model codes like ASHRAE 189.1, 191P,

1 IGCC, and then also local water efficiency
2 ordinances to see if any of those model codes are
3 a good source of content for CALGreen. And then
4 lastly, we'll be looking for input from experts
5 and other interested parties.

6 So the recommended Code changes would
7 impact both the mandatory and voluntary
8 requirements for both Residential and
9 Nonresidential Buildings. We'll be looking at
10 Code change proposals both for indoor water use
11 and for outdoor water use. Again, the proposal
12 is still under development and the preliminary
13 proposals that I want to show in the next couple
14 of slides are based on the Title 20 Code change
15 proposals that the IOU Team has been working on
16 for the last couple of years.

17 Okay, so this is the preliminary
18 proposal, this would be changes to the Mandatory
19 requirements in CALGreen. So it would impact
20 toilets, urinals and faucets. For toilets, let's
21 actually go to the next slide, I think it's a
22 little bit more clear, so for toilets for all New
23 Residential Buildings the requirement would be
24 that dual flush toilets be installed in New
25 Residential Construction, or you can install a

1 single flush toilet with approximately the same
2 effective flush volume. And then for all toilets
3 in all buildings, we would be tightening up the
4 requirement for dual flush toilets so that the
5 full flush volume uses 1.28 gallons per flush as
6 opposed to what is allowed now of 1.6 gallons per
7 flush.

8 For urinals, the requirement would be
9 that in all new construction, urinals use no more
10 than a pint per flush, and this is consistent
11 with the current requirements in LA. And then
12 finally, for new construction, residential
13 lavatory faucets, maximum flow rate would be one
14 gallon per minute at 60 PSI. And then I'm just
15 going to flip back to this slide again.

16 So no changes for lavatory faucets in
17 public areas, no changes to the kitchen faucet
18 requirements. The metering faucet requirement
19 here, currently in CALGreen for Residential
20 Buildings, it's .25 gallons per cycle for
21 Residential Buildings, and for Nonresidential
22 Buildings it's .2 gallons per minute, so the
23 proposal would be more of a cleanup to make sure
24 that the Residential and Nonresidential
25 requirements for metering faucets are consistent.

1 This shows the first year water and
2 energy savings from the proposal. So we're
3 looking at saving about 400 million gallons of
4 water per year, embedded energy savings of four
5 gigawatt hours for the first year, and then
6 there's also electricity and natural gas savings
7 from the faucet standard due to the reduced hot
8 water use.

9 When we were looking at water savings
10 opportunity, we actually identified one Code
11 change proposal that may be well suited for Part
12 6 of Title 24, and that is to prohibit once-
13 through cooling. This requirement is in ASHRAE
14 189.1 and the recommendation would be to add a
15 mandatory requirement to Section 120.6(e) of Part
16 6 that would prohibit once-through cooling. So,
17 yeah, you would make the change in both Section
18 110.2 and 120.6(e).

19 So our next steps are, well, to encourage
20 the Energy Commission to embrace this opportunity
21 to establish more stringent water efficiency
22 standards in CALGreen and the IOU Team will be
23 developing a water efficiency proposal for
24 CALGreen based on what I just presented here, and
25 we welcome input from anyone who is interested.

1 And this is my email address and the presentation
2 will be posted.

3 MR. RAYMER: Ready for questions or
4 comments?

5 MR. LOYER: Yes.

6 MR. RAYMER: Bob Raymer with the
7 California Building Industry Association. Wow.
8 I'm no longer suggesting we get together and chew
9 the fat about green building when you've got more
10 -- you need a formal workshop and you need to let
11 the public know that you're thinking about this.
12 I doubt there's anybody from PMI or the Plumbing
13 industry that wouldn't probably have hours and
14 hours of discussion to have with you, not that
15 what you're proposing is bad in any way, but
16 given past practice as we went from AB 715 in
17 2008 to a host of additional pieces of
18 legislation, these are issues that industries
19 outside of CBI take a very strong interest in,
20 and could all of a sudden turn what would
21 normally be a calm and quiet update of CALGreen
22 on the part of the Energy Commission into a major
23 political back and forth, with groups that the
24 Energy Commission doesn't normally deal with on a
25 regular basis. And so I had no idea this was

1 going to be proposed today; if I did, I would
2 have at least alerted probably a dozen other
3 parties, I have no idea what the Pipe Trades
4 Council has to think about this. I'm very
5 concerned. You need to have another workshop.
6 And most importantly, you need to loop HCD into
7 this because they have mandatory green building
8 provisions that this is going to overlap, in some
9 cases duplicate, and may conflict with, which is
10 a violation of the Building Standards
11 Commission's nine-point criteria. And so, at a
12 minimum, HCD which already has longstanding 40
13 plus year authority in this area, you need to
14 coordinate. Now, I understand the Energy
15 Commission has authority for water efficiency,
16 namely from an energy efficiency standpoint, it
17 takes a lot of energy to get water from Point A
18 to Point B, but you're now looking down at the
19 micro level where you get into Parts 5 and Parts
20 11 where HCD has authority over. And so that all
21 needs to be worked out. I mean, I'm stunned. It
22 would have been nice to be given a heads up about
23 this. We need to have a formal workshop, guys,
24 okay?

25 MR. LOYER: And if I may respond a little

1 bit. We have, I believe, HCD in the room. So,
2 Heidi, what kind of outreach have you had to HCD?

3 MS. HAUENSTEIN: We haven't reached out
4 to HCD yet, but we plan to.

5 MR. LOYER: I think for the most part
6 this is something the Energy Commission would
7 take in as a proposal, advisement, but this is
8 absolutely something that we would want to make
9 sure that HCD is on board with, cognizant of,
10 maybe take over from us and implement in their
11 Regulations. But this is, just to be clear, this
12 is not part of our proposal at this point. This
13 is the Case Team's utilities proposal. So we
14 treat it as a proposal, as in general.

15 MR. MCHUGH: Thanks. This is Jon McHugh
16 with McHugh Energy. This proposal that's shown up
17 above is intended to provide some outreach to
18 stakeholders in this process for the larger HCD
19 process that Bob is alluding to. So my
20 understanding about CALGreen is that essentially
21 the Building Standards Commission essentially
22 owns that document and the primary lead on the
23 residential applications is HCD. We're proposing
24 this to the Energy Commission so that they
25 consider these water efficiency issues, and I

1 know that the various State agencies have
2 conversations about what makes sense for the
3 update. The primary purpose of this
4 presentation, except the part about Part 6, is to
5 start the larger conversation with HCD, so it's
6 not our intent that the California Energy
7 Commission is carrying the water fixture
8 efficiency proposals forward, this is something
9 that we're going to be doing with HCD and the
10 Building Standards Commission. We certainly
11 want, you know, since the Energy Commission does
12 have the authority to regulate water consumption,
13 we certainly want you to be aware of it, we
14 certainly want to get your input, even though
15 we're not expecting that you're going to be
16 taking the lead on these measures.

17 MS. BROOK: So Jon, this is Martha. Can
18 we figure out a way to fit in your Part 6
19 proposals in to our other subject specific pre-
20 rulemaking workshops? The once-through cooling
21 thing, so can we talk about that in our HVAC
22 workshops or our process workshops? It seems
23 like the right place.

24 MR. MCHUGH: Exactly. We just thought,
25 since we're talking about water issues, we wanted

1 to highlight them, you know, provide as much
2 public notice to the concept. But certainly that
3 actually makes more sense because we're talking
4 about CALGreen here, but nonetheless, since the
5 topic was brought up, we thought it would make
6 sense to bring that up.

7 MS. BROOK: Okay.

8 MR. ENSLOW: Tom Enslow. I represent the
9 California State Pipe Trades Council and also the
10 Sheet Metal Workers, and also IATMO, who is the
11 publisher of the California Plumbing Code and the
12 California Mechanical Code, and also of the IATMO
13 Green Mechanical and Plumbing Supplement.

14 We would reiterate all of the concerns
15 Bob Raymer addressed, particularly the fact that
16 this wasn't on the agenda at all. And you know,
17 obviously all of my clients support water
18 efficiency and increased water efficiency in
19 California and they have for years, but there are
20 concerns with how this is going forward in that
21 these important stakeholders haven't been brought
22 in on just, you know, your slides looking at what
23 model codes you're looking at. You miss the key
24 model code wherein California the Plumbing Code
25 and the Mechanical Code are based on the IAPMO

1 model codes, not the ICC Codes, and so you
2 shouldn't be looking at the IGCC, you should be
3 looking at the IAPMO Green Plumbing and
4 Mechanical Supplement, which fits with the
5 Plumbing Codes, so that you don't have any
6 conflicts and it is state-of-the-art, continually
7 being updated as the Reach Codes for IAPMO. And
8 so that would be, I would say, your starting
9 place where you should be looking for those sort
10 of Codes.

11 And as far as doing this through the
12 Energy Commission process, the Energy
13 Commission's authority over water use is limited
14 to water use, to energy efficiency related water
15 use. And they are limited to provisions that are
16 shown not to have any conflicts with any
17 performance, or health and safety, or sanitary
18 issues, and a number of other provisions under
19 the statutes that they have to comply with. And
20 part of this is because these provisions have
21 traditionally gone through HCD and BSE and these
22 other agencies, which also go through a
23 stakeholder process of its own, and they're based
24 on the Model Codes. And for the most part, we'd
25 like to see those types of proposals go through

1 that process. So I think the idea that maybe
2 some of this could get off loaded to HCD or BSE
3 does make some sense, but I think a general
4 stakeholder meeting with all those agencies and
5 all the appropriate stakeholders would be useful.
6 And again, the devil is always in the details.
7 One of the issues we've had over the years is
8 that there is a lot of great ideas how to save
9 energy or be more green, but you have to be
10 cognizant that these systems are, you know,
11 there's more policy considerations taking place,
12 you know, really an entire home is not just
13 energy efficiency but also performance, health
14 and safety, sanitation, and particularly when it
15 comes to water systems, how these systems work
16 and if you're talking about existing buildings
17 where they have to do upgrades and the upgrades
18 are significant enough they have to use the new
19 Codes, you know, how those work with older pipes
20 and older designs, sometimes there can be real
21 issues that need to be looked at. So it is
22 really important to bring in all the stakeholders
23 who have experience in this and to make sure that
24 they're moving in the direction that's going to
25 work and can be cost-efficient and protect

1 sanitation and health and safety.

2 MS. BROOK: This is Martha. I had a
3 question. So you mentioned the Green Supplement
4 to IAPMO. Does HCD and the Building Standards
5 Commission reference that document in their
6 CALGreen?

7 MR. ENSLOW: They looked at that document
8 in adopting their - CALGreen, like the Energy
9 Code, is a California creation, so they look to
10 the other green model documents out there when
11 they're adopting it, whether it's the ICC or
12 Plumbing and Mechanical, yes, they look to the
13 IAPMO document and they have brought in what they
14 have felt is appropriate for the CALGreen. But
15 they don't adopt it, you know, per se.

16 MS. BROOK: Okay. So I also just wanted
17 to mention that I think the point of this
18 proposal was just to get it on everybody's radar
19 and I would say that we succeeded in that, you
20 definitely have it on your radar. And you know,
21 it is really important for us to take the water
22 situation in California seriously and we need to
23 work with our other sister agencies to continue
24 to make improvements in what we can do,
25 especially when new construction is such a great

1 opportunity to make some improvements in that
2 area.

3 MR. ENSLOW: Yes, and all my clients
4 support that goal, definitely.

5 MR. LOYER: I'd also like to remind
6 everybody that we are in the comment period, and
7 anybody can make comments, even HCD.

8 MR. HUFF: Shawn Huff, HCD. I'll leave
9 my card for you. I probably wasn't prepared to
10 speak much today, this was a curve ball, to say
11 the least, so I just wanted to echo the
12 sentiments of Mr. Raymer and Enslow that you
13 probably do need to build a broad coalition. We
14 support the goals of the Administration and water
15 savings as a general principle in California, we
16 understand that. We did run into some instances
17 during the last rulemaking cycle through our
18 comment periods, etc. with some of the industry
19 stakeholders and it is very important that we
20 ensure that there is product availability that
21 minimum health and safety issues are met. So we
22 would want to work with everybody on that aspect.
23 That is part of what our charter is, is minimum
24 health and safety standards that would be in Part
25 5, 6, BSE, etc. So I'll leave my card and would

1 be glad to talk. Thank you.

2 MS. MARVELLI: Mia Marvelli with the
3 Building Standards Commission, and I'll leave a
4 card too. Most everything has been said, but
5 basically I just want to reach out, we will be
6 conducting workshops in the fall, and so we'll be
7 discussing obviously these issues and many other
8 issues; and importantly, CALGreen and the changes
9 that I think we're looking at having several
10 workshops on CALGreen. So again, we support all
11 these issues, it's just a matter of where they go
12 and how they go, and so I'll give you my
13 information and if you have any questions about
14 the rulemaking process and our process and how we
15 work with the other agencies, I'd be happy to
16 work with you on that.

17 MS. BROOK: Okay, thank you.

18 MR. FISCHER: Hi. Mike Fischer with the
19 Kellen Company. I wasn't sure when you segued
20 into the next presentation that we had left
21 behind, the CEC presentation, so I missed the
22 chance to speak, so I'm going to kind of circle
23 back to that. Having said that --

24 MR. LOYER: We're absolutely in the
25 Energy Commission proposal.

1 MR. FISCHER: That's what I thought.
2 Having said that, I just want to point out that I
3 agree with Bob about the presentation that was
4 just delivered and I sent a quick email to one of
5 my colleagues at PMI saying "you should be here."
6 And so the beautify of Smart Phones. That's all
7 I did, yeah. I'm sure there will be more coming
8 from that. The first thing that greeted me when
9 I got off the plane last night was a sign "Save
10 Water" essentially at the airport, so I know it's
11 an important issue for California and I was very
12 diligent this morning in my hotel.

13 Back on your proposal, though, I have to
14 echo what Bob said about another workshop. Tier
15 I, Tier II, Tier III with just baseline ranges of
16 percentages is not enough to really help us flesh
17 out where we're going to be before you segue
18 immediately into rulemaking. So I would urge --
19 and I can't speak for the other requirements that
20 are in other parts of CALGreen, but specifically
21 in energy efficiency where the metrics are so
22 well quantified, I really believe you should try
23 to schedule another workshop. I know it's
24 difficult in these budget days, you know, trying
25 to find time and trying to find that opportunity,

1 so I would echo that.

2 I do have one question I'd like to ask,
3 and that is I just want to make sure as I report
4 back to my clients on this issue on the
5 insulation on roof industries, the question is
6 going to be the difference between your Tier II
7 and your Tier III concept. I think I understand
8 that there's a direct correlation to how solar PV
9 and other potential renewables are used, so I was
10 hoping that you might be able to kind of expand
11 on that for my benefit today. I would appreciate
12 that.

13 MR. LOYER: Sure. Yeah, absolutely.
14 Right now we're considering a trade in the base
15 requirements for Part 6 and I think it's more
16 than considering, I think it's basically a
17 proposal on our part, to allow solar panels to be
18 traded off for certain aspects of the Building
19 Requirements in Part 6. Now, as we look at Tier
20 I and Tier II, that has ramifications. So we
21 have to be careful that our requirements in Tier
22 I aren't so strict that a solar panel trade can't
23 be used. We also have to be considerate of, if
24 there is an individual or -- it can't be an
25 individual -- but a local jurisdiction that does

1 want to have a Tier III implemented, and shows it
2 to be cost-effective, and goes through the
3 process of what they need to do, that when it
4 gets to a ZNE ready building, that there is
5 enough space left on the rooftop to actually
6 implement a ZNE home at that point. And there's
7 very good reasons for why we didn't have this
8 language together at this point, mainly because
9 there are too many balls in the air as far as the
10 base Code is going, in particular lighting, but
11 also we need to be more sure about exactly how
12 this rating on design, rating on plans, is going
13 to actually work and exactly how we're going to
14 implement that in the Residential section and in
15 the Nonresidential section. Those are the
16 critical path elements. Actually getting to the
17 right target, once we have those critical path
18 elements in place, the right target should be
19 able to be something that we can reasonably
20 easily study and determine and come to a
21 reasonable conclusion about.

22 MR. FISCHER: Thank you. Just a follow-
23 up question. Once you get past your problem of
24 how to deal with Part 6, and I feel bad for you,
25 the difference between the Tier II and Tier III,

1 is it safe to say that's going to come from
2 either envelope and mechanical requirement and
3 compliance? Or is it going to depend almost
4 completely on the renewables?

5 MR. LOYER: I would say the difference is
6 probably going to be almost exclusively
7 renewables, but you know, when you hold the door
8 open... That's the beauty of establishing a
9 target and not a prescriptive path to it. We
10 allow the market, who in many instances are much
11 brighter than we are, not all, but they can get
12 to that target by a myriad of different routes,
13 some will include thicker walls, better
14 insulation, better windows, better lighting, you
15 know, a better hot water distribution system,
16 instantaneous hot water, there are all different
17 kinds of ways that you can get a Zero Net Energy.
18 But if we establish the goal and we establish it
19 through an asset rating system like we're
20 describing, then I think we actually give the
21 marketplace the best tool that they could have to
22 get there.

23 MR. FISCHER: Thank you.

24 MS. BROOK: Yeah, this is Martha. I just
25 wanted to clarify a couple things. The rating

1 based on plans that we are talking about is
2 consistent with the California HERS definition
3 for a projected rating based on plans, and that
4 means that the whole building metric. And so
5 when I think about Tier II, I'm thinking about
6 everything you could do with Building Energy
7 Efficiency without renewables and figure out
8 where the number is on the scale to get you
9 there, and then the Tier III would really be
10 meeting the remaining unregulated loads with a
11 renewable energy source such as solar electric
12 system. So again, Title 24 doesn't regulate
13 appliances or plug loads, but we're still adding
14 them into that rating metric. And so when you
15 get to Tier III ZNE level, you really do need
16 some sort of renewable offset for those
17 unregulated loads.

18 MR. HODGSON: Hi. Mike Hodgson, ConSol.
19 I would like to go back, Joe, to your proposals
20 also, but I want to commend you for having one of
21 the more exciting Part 6 workshops we've had this
22 year. And I would just make a recommendation to
23 Mr. McHugh that he has his preamble before the
24 presentation rather than after, so that people
25 can calm down. But Joe, in talking about what

1 you're proposing, you know, we have to have as a
2 building industry, have to have a grip on what
3 the building features are and what the targets
4 are. And to do that, we need software. And the
5 issue that I heard was that there is work
6 authorizations, etc., but when are we going to be
7 able to have software to understand the potential
8 impact of Tier I, Tier II, even 2016 Standards?

9 MR. LOYER: Do you want to --

10 MS. BROOK: This is Martha. So kind of
11 in a difficult spot in terms of answering because
12 we haven't had all the Management approval to get
13 the work authorizations started. So if we
14 started quickly, we would have the ability to
15 calculate those projected ratings in the software
16 by the end of the calendar year. And so that's
17 an "if," but that's what we hope to accomplish.
18 And I think what staff will be taking back to our
19 Management to discuss is because, as Bob Raymer
20 mentioned at the beginning, we're not obligated
21 to adopt Part 11 at the same time we adopt Part
22 6, we can think about what we would have to do in
23 order to have the public workshop with the rating
24 numbers in the proposed regulations so that
25 everybody has a chance to digest those and

1 discuss them in an open process, before we would
2 ever complete a rulemaking for Part 11, even if
3 that meant that it didn't get adopted at exactly
4 the same time as Part 6.

5 MR. HODGSON: So language for Part 11
6 would come out early next year, then? Would that
7 be the timing? I'm just trying to find out about
8 sequence. If we can't analyze it similar to the
9 2016 Standards, we're having difficulty figuring
10 out our cost analysis since we can't do base
11 case. You know, we're wondering if we have
12 software, then we can be a little bit more
13 productive in our comments back to staff.

14 MS. BROOK: On Part 11?

15 MR. HODGSON: On Part 11 and Part 6,
16 actually.

17 MS. BROOK: Okay, Part 6, the software is
18 in large part all ready, I mean, we're already
19 doing 2016 analysis with the current software, so
20 really the big gap for the software is the
21 calculation of the ratings, not the
22 functionality.

23 MR. HODGSON: Okay, so let's go back to
24 Part 6, then. So there is software available in
25 Part 6 that can give us the standard budget in

1 2016?

2 MS. BROOK: Well, soon. Like next week
3 we're going to have a version out to some
4 stakeholders that actually has the 2016 TDV
5 included --

6 MR. HODGSON: Okay, just to be clear,
7 because right now we can do it, so it's coming
8 out soon. So that's great. Okay, and the
9 scores, let's move on to the issue of the scores.
10 One of the things that was mentioned was to maybe
11 incorporate other scores like RESNET.

12 MS. BROOK: Uh-huh,

13 MR. HODGSON: Well, I'd like kind of an
14 off -- not off line discussion, but we have a
15 discussion going on right now on how to bring
16 those scores possibly closer together before we
17 try to acknowledge either one of them.

18 MS. BROOK: Right.

19 MR. HODGSON: And I would like that
20 discussion with the Building industry and the
21 Energy Commission and the large Leading Builders
22 of America, which is a different group than CBIA,
23 that we kind of continue those discussions so
24 that we can get that tightening up of the scores,
25 like same base case, same house, same --

1 MS. BROOK: Right, exactly.

2 MR. HODGSON: -- then some back and forth
3 because we're never going to get -- I'm guessing
4 we're not going to get the world to adopt TDV, so
5 we may have to have different kind of rating
6 scales based on what those are. But I hope the
7 intent is that we try to bring them together as
8 close as possible.

9 MS. BROOK: It is the intent and, in
10 fact, what we will be considering in the work
11 going forward is adopting a different baseline,
12 and so adopting the national baseline instead of
13 the 2008 baseline.

14 MR. HODGSON: Okay, so I just wanted to
15 make sure that was kind of the intent and we're
16 still doing that. And then, switching over to
17 Nonres, you said that the Nonres Standards,
18 especially Tier I and Tier II need to be cost-
19 effective. And my question has become, because
20 we're now beginning to do 2013 Nonres Standards,
21 over what time is that cost-effective? And I'll
22 just give you an example. We just had a project
23 that we're working on for a nonprofit that moved
24 from the old Standard, a previous version of the
25 Standards, to the 2013, they haven't gone to

1 permit yet, so we had to go to rebid. And we
2 rebid the lighting controls, and our bid went
3 from \$56,000 to \$84,000 just for the controls.
4 It took us six weeks to actually get drawings,
5 right? And the client decided not to do it
6 because it wasn't cost-effective by their
7 definition, they're on a five-year lease and
8 they're not going to pay for it. So in the cost-
9 effectiveness, you know, Residential has one
10 mindset, theoretically you buy a home and you
11 amortize it over 30 years, right?

12 MS. BROOK: Uh-huh.

13 MR. HODGSON: In Nonres, are we still
14 dealing with 30 years, or are we going down to a
15 shorter timeframe?

16 MR. LOYER: No. Nonres would be more
17 like 15 years --

18 MS. BROOK: Wait, careful.

19 MR. LOYER: That's been our standard for
20 --

21 MS. BROOK: Still 30 years for the
22 envelope and it's 15 for the lighting and
23 mechanical systems.

24 MR. HODGSON: Okay, all right, yeah. And
25 so we may want to look at that since average

1 leases are not 15 years, so --

2 MR. LOYER: We also want to consider that
3 that's for newly constructed buildings. When we
4 look at Additions and Alterations, especially
5 when we're looking at an Alteration like you're
6 suggesting on lighting, and especially when we're
7 looking at the local jurisdiction, remember that
8 the local jurisdiction's cost-effectiveness is
9 not necessarily the Energy Commission's Standard
10 Cost-Effectiveness.

11 MR. HODGSON: Yes. I'm not saying what
12 the right answer is, I'm just saying we'd like to
13 have that discussion because what the intent of
14 the Standards is, is to improve the efficiency of
15 the buildings, and what's happening is people are
16 deciding not to do it because it's too expensive.
17 So it's the opposite of what you would like to
18 happen. And so if we're a little more realistic
19 about some of those assumptions, or at least have
20 an open discussion about it and bring in the
21 Nonres guys, then I think it would be more
22 productive and we'd have more impact.

23 MR. LOYER: We'd like to have that
24 meeting.

25 MR. HODGSON: Okay, thank you.

1 MR. LOYER: So we've got Jon, he's got
2 his hand up there.

3 MR. MCHUGH: So I just would like to
4 support Mike's comment about the RESNET base
5 case, so I actually think that's highly desirable
6 to have a common base case so that, you know,
7 California's housing is actually quite efficient
8 and we'd certainly like to make sure that when
9 someone moves from another state they actually
10 have some kind of idea of the relative efficiency
11 of the housing stock. So I think it's highly
12 desirable to look at something other than the
13 2008, looking at the RESNET base case with the
14 understanding that TDV, you know, we have a much
15 more advanced building simulation model, it's not
16 going to exactly match RESNET, but it would
17 certainly true things up more closely and I
18 think, you know, hopefully act as a marketing
19 tool for builders saying, you know, even our
20 minimally compliant homes are quite energy
21 efficient as compared to maybe where you move
22 from. So I'd just like to say that, I think, is
23 highly desirable, thanks.

24 MS. BROOK: So the other thing I guess
25 that we're looking for is, is there something

1 equivalent on the Nonres side? So is it
2 appropriate to consider some sort of a national
3 baseline year instead of a 2008 baseline year for
4 the Nonres rating calculations? We don't really
5 know of any and, you know, the problem with the
6 ASHRAE proposal to stick it to one year and move
7 from there is that their Climate Zones are just
8 not a good match.

9 MR. MCHUGH: And not that many states use
10 ASHRAE, so, I mean, I think there's probably a
11 broader discussion. I don't know, Cathy, if you
12 want to talk about Portfolio Manager or the EPA
13 system of rating buildings of commercial
14 buildings. I'm not sure if that's really --

15 MS. BROOK: They don't have a baseline
16 like that either that we know of.

17 MR. MCHUGH: I know.

18 MS. BROOK: Okay, so as long as we're not
19 missing something, that's all. I just wanted to
20 check.

21 MR. MCHUGH: I'm not aware of that. I
22 have one more comment about comments made by Mr.
23 Raymer, which is at the very beginning of this,
24 in his initial comments, he had stated that your
25 desire to have a Tier II and a Tier III, a ZNE

1 Tier, that that somehow was incompatible with
2 policy and direction by HCD and the Building
3 Standards Commission. And since both these folks
4 are in the room, I'd like to better understand,
5 maybe I misunderstood your comments, Bob, but I'd
6 certainly like to actually have that discussion.

7 MR. LOYER: I think that's a discussion
8 we can possibly have with CBSC and HCD and the
9 Energy Commission to make sure that policy-wise,
10 we're all on the same page. I don't think we
11 need to workshop that. If it turns out that
12 there is a policy issue, we'll fix it.

13 MR. MCHUGH: Okay.

14 MR. LOYER: But that's not something -- I
15 don't think we need to go into too much depth
16 here. So shall we?

17 MR. DESMOND: I don't know quite the
18 procedures, I just came in the room. My name is
19 Jerry Desmond, Jr. and I represent Plumbing
20 Manufacturers International, or PMI. And I'm a
21 little out of breath because, until I heard the
22 presentation and then we didn't know we were part
23 of this proceeding, but we are comforted --

24 MR. LOYER: And I do note, Jerry, you're
25 on line, as well.

1 MR. DESMOND: Yeah. Well, my hand is
2 raised, I think, at the moment. And maybe just a
3 couple of comments, and please to be here in many
4 ways. PMI represents the Plumbing Manufacturers
5 that probably manufacture about 75 percent of the
6 toilets, faucets, showerheads sold in California
7 and nationwide, and it's an international
8 association of 35 companies. And we do support
9 efforts towards water efficiency strongly, and we
10 played a role in the development of current
11 standards, Federal and State, including the AB
12 715, SB 407, we have been participating in Energy
13 Commission proceedings pre-regulatory workshops
14 on appliance efficiency and have been having
15 meetings with the IOUs which we participate to
16 look at steps that could be taken. And I would
17 endorse the comments that both Bob and Tom raised
18 for CBIA, among others, that some of the
19 Standards I saw on the proposed slides by the IOU
20 raises some significant issues that we've
21 identified in that proceeding, and as we've
22 worked with both the BSC and HCD on CALGreen, in
23 terms of how do you move towards more water
24 efficiencies and take into consideration the fact
25 that if you move precipitously you raised

1 significant issues of public safety, health,
2 consumer acceptance, and others, things like
3 drain line carry, and what really works out in
4 the marketplace once these are installed. And we
5 think it's significant when we talk about those
6 lower standards. I think I saw 1.0 to 2.0
7 gallons per flush, and I thought I saw some on
8 the faucets, too, that go below what is
9 considered at the current time to be a real
10 feasible step towards water efficiency. And if
11 we look at ways to focus efforts going forward,
12 especially if there's a workshop or a more
13 elaborate stakeholder process on those kinds of
14 proposals, it's to look at the legacy
15 infrastructure that's in the State of California.
16 And when we look at the amount of savings that
17 could be generated by taking the Standards that
18 are there in CALGreen and in Water Sense, and
19 trying to drive those that have these legacy
20 products out there in their homes today, how
21 could we get them and facilitate their transition
22 to these new products, a very significant savings
23 could be generated and we could provide some
24 great reports and details on how we've identified
25 those kinds of savings, and there have been some

1 voluntary take back programs. So we're
2 encouraged to know that it's an IOU proposal and
3 not right now an Energy Commission proposal, and
4 would perhaps draw to the attention of this
5 Commission staff, the staff who has prepared a
6 recommendation in the other appliance efficiency
7 proceeding, pre-rulemaking process, and in that
8 the staff recommendations are consistent with the
9 position -- reflect the input that we've gotten
10 in that proceeding.

11 So I think it is Harinder Singh and Tuan
12 Ngo have developed a staff recommendation that I
13 think acknowledges and provides great depth of
14 the thought behind the comments that I've just
15 raised today, and we would encourage, of course,
16 our work with the BSE, HCD, together with the
17 energy Utilities, IOUs, to try to drive water
18 efficiencies going forward. So I appreciate the
19 chance to come quickly today. Thank you.

20 MR. LOYER: Very good. Jon, you have a
21 rebuttal?

22 MR. MCHUGH: It's not a rebuttal, it's
23 just a comment. So exactly what Jerry was
24 pointing out is that, and what Heidi was pointing
25 out earlier is we've been in a two-year process

1 around Title 20 and there are certain
2 requirements for Title 20 which defines what is
3 the water and energy efficiency of all appliances
4 that you buy, that regardless of what their
5 application is, the proposal that Heidi is
6 talking about, and of course we're going to be
7 talking more with HCD and the Building Standards
8 Commission rather than this group, but
9 nonetheless I think it's useful, is that in that
10 process with Title 20, the comments that came up
11 from Mr. Desmond, PMI, a variety of different
12 groups, was some of these ideas are good, but
13 they just won't work in existing buildings, you
14 know, that the piping is old, decayed, maybe
15 pitch is not right, you know, all the various
16 things in existing buildings. And so the issue
17 for the proposal that was shown is, okay, we're
18 essentially looking at the Title 20 requirements
19 for retrofits and commercial buildings, but for
20 new residences with new piping systems, that
21 potentially more stringent water efficiency
22 requirements makes sense in those new situations.
23 So that's really the crux of the issue and, of
24 course, we'll be having a much larger discussion
25 in the CALGreen discussions at the Building

1 Standards Commission and HCD. Thank you.

2 MR. LOYER: And I think with that, we
3 need to also recognize that these are comments
4 that were made by the Case Team and the IOUs, and
5 we really don't want to bring other proceedings
6 into our workshop here. I'm quite familiar with
7 Tuan Ngo's work, he's a buddy of mine upstairs,
8 and yeah, I think this is something that we
9 wanted to discuss with HCD and CBSC if it's going
10 to make it into CALGreen.

11 MR. RAYMER: Yeah, Bob Raymer with
12 California Building Industry Association. Two
13 follow-up comments. Just to clarify, I am in no
14 way -- CBIA is in no way suggesting that either
15 the Department of Housing or Building Standards
16 Commission is taking issue at all with the Zero
17 Net Energy goals of the state, that's not the
18 case. My concern related solely to the Code nerd
19 issue, and that is technical coordination of
20 provisions from one State agency with those of
21 two or three other agencies, and the formatting
22 that has to take place when it actually gets
23 published. Those are two very big issues that
24 sort of happen during the triennial adoption
25 process, it can be very time consuming for the

1 State agency personnel, and what we see emerging
2 here is, over the past two iterations of the
3 California Green Building Code, HCD and BSE have
4 endeavored to do what they could to ballpark, you
5 know, for waste management purpose, resource
6 management purpose, water conservation, they
7 looked at certain incremental goals. By and
8 large, when we first started this off we were
9 looking at a 15 and a 30 for Tier I and Tier II,
10 and that doesn't mean that the Energy Commission
11 by any means is held to that, but that by moving
12 away from that it will create some interesting
13 technical issues that need to be resolved. And
14 what we don't want to do is wait until the Code
15 Advisory Committee Meetings of the Triennial and
16 try to resolve them at that, because then
17 everybody freaks out. So, you know, if we start
18 working on that now, everything will work out
19 just fine.

20 On another issue that Tom Enslow brought
21 up, actually that Martha raised, and this isn't
22 for Martha's edification, it's probably for the
23 Case Study Reps, California Statute has about 40
24 plus more years effectively said that the State
25 of California will base its California Plumbing

1 Code on IAPMO's Uniform Plumbing Code, so while
2 there is ASHRAE has got a good work out there and
3 a host of other agencies, whether it's ICC or
4 IAPMO, the bottom line here is, when it comes to
5 a plumbing provision that appears in either the
6 Energy Commission's Part 6 or, more importantly,
7 Part 11, does it interact well or does it create
8 conflict or potential duplication, or whatever,
9 of the provisions that are in California's Part
10 5; namely, does it mess around with what's in the
11 Uniform Plumbing Code? It can, but there are
12 certain things that have to happen. And more
13 importantly, Tom mentioned, and of course IAPMO
14 has the newer document, the IAPMO Green Building
15 and Mechanical Code, while indeed HCD and BSE
16 don't reference that, I can tell you that a lot
17 of very useful provisions that first showed up in
18 that Green Plumbing and Mechanical Code have now
19 been incorporated into IAPMO's base document, the
20 Uniform Plumbing Code. And so that seems to be a
21 natural transition where a lot of things that
22 show up in the Green Building, you know, they
23 work the bugs out and then they move it into the
24 body of the Uniform Plumbing Code -- very
25 helpful. And so we look forward to probably

1 having another meeting to discuss all this.

2 Thank you.

3 MR. LOYER: Before we go too much
4 further, I'd like to give George Nesbitt online,
5 the only other person who raised his hand online.

6 MR. NESBITT: Forgive me if I run over
7 there, I'm only 80 miles away. George Nesbitt,
8 HERS Rater. I'd like to give a little context.
9 If we have a goal of Net Zero Energy or Zero Net
10 Energy by 2020 for Residential, that means that
11 needs to be part of the 2019 Code, which is then
12 implemented, of course, in 2020, whether it's the
13 Base Code or the Reach Code. So we're talking
14 about the 2016 Code which is implemented in 2017,
15 only three years before that goal. If we are not
16 including the HERS Rating System three years
17 before we're essentially going to require it,
18 we're really losing out. Nationally what's
19 happened is I think in 2013 there were -- I
20 forget if it was 100,000 homes, or 200,000 homes
21 were rated, which has been a large increase in
22 the past couple years. Builder after builder,
23 both national, regional, local builders have been
24 committing to having 100 percent of their homes
25 rated. Multiple Listing Systems have been

1 putting the HERS score into their systems. And
2 local and State jurisdictions have been adopting
3 the HERS Rating System as a requirement, often
4 with a score of less than 100 because 100 is
5 based on the 2006 Code. And the HERS Rating
6 System has been recognized in the 2015 IGCC, I
7 think it is, if I'm right, one of the Codes as a
8 means of showing compliance. Yet in California,
9 I was trained in 2001 and in anticipation of us
10 having a HERS Rating System of our own. I was
11 re-trained in 2008 in anticipation of the HERS
12 Rating System we did adopt at the end of 2008. I
13 had to get retrained a third time because of the
14 implosion of the old scores. And here we are
15 almost six years later and we don't have the
16 stinkin' thing off the ground. I certified the
17 first Net Zero Energy home in California. I'm
18 working on 80 Multi-Family Affordable Units down
19 in Paso Robles that we're wrapping up, that will
20 hopefully hit ZNE, Zero on the California scale.
21 We have to get the HERS Rating System in name in
22 the Reach Code in 2016, otherwise forget it. I
23 don't care if it's California's rating system, I
24 don't care if it's the national, although, you
25 know, there's probably enough differences, I

1 don't care if we look at TDV for Code, and then
2 we use a national HERS scale for consistency, as
3 a marketing method, whatever. If it's not there,
4 we've missed the boat. And I also want to remind
5 you that a HERS rating is not just "I looked at
6 the plans and ran computer software," that's what
7 we do with Title 24. And I can tell you, just
8 because someone says they met Code on paper, or
9 met above Code, whether it's a green rating or a
10 California Tax Credit Allocation Committee
11 requirement, or some other program, just because
12 they said they met Code or above Code doesn't
13 mean they did it on paper. And as a HERS Rater
14 we go out every day and we find problems. So
15 ultimately a HERS rating means not only the
16 design phase, the energy modeling, but a level of
17 verification in the field to give it any
18 credibility. Anything less is not a HERS rating,
19 yet what we're calling currently in the Reach
20 Code 2013 and what you're proposing for 2016, it
21 is a HERS rating. You're not calling it, it's
22 still the same thing. So we need to get beyond
23 this and get it in the field. Thank you.

24 MS. BROOK: George, this is Martha. Is
25 it okay if I take this one, Joe?

1 MR. LOYER: Sure.

2 MS. BROOK: So we talked about this and I
3 think we ended up, at least I think our proposal
4 ended up in a good spot, and so we had to try and
5 balance the fact that the rating that we're
6 proposing is going into a Code, and therefore it
7 needs to be consistent with how we do Code
8 compliance in the State, and also everything you
9 said about it's not real until you verify it. So
10 the vocabulary we're trying to use, as consistent
11 with the HERS Technical Manual and our HERS
12 Regulations, and it's that Rating Based on Plans
13 vocabulary, and that's what would be required to
14 meet the Code, but then builders could
15 voluntarily take the next step to verify that
16 rating, and then they could generate a HERS
17 Certificate and do everything according to our
18 HERS Regulations for the actual rating if they
19 wanted to publicize that. So that's kind of
20 where we're proposing to land, is what we think
21 is appropriate for Code Compliance, but enable
22 that next step to happen by the market to verify
23 the HERS Rating.

24 MR. NESBITT: So I think the problem with
25 that, though, is you already did that in 2013

1 essentially. You design rate -- you're not
2 really doing anything different than a design
3 rating. The only thing different is you might
4 come up with a score. So come 2017, we're still
5 at a Design rating, oh, if someone really wanted
6 to do a HERS rating, they could if they wanted,
7 but they wouldn't know it. Come 2020, or 2019-
8 2020, effectively, we'd be requiring it. There's
9 been no traction, no building of the market. So
10 it would be "a requirement," whether it will
11 still be a requirement on paper or not, you know,
12 but there are local jurisdictions that are
13 currently requiring a HERS Rating, although I
14 think it's mostly sort of a design phase
15 educational for additions and remodels, Marin
16 County is the one I know of most that does do
17 that. So I just think unless we actually call it
18 a HERS Rating, even if we keep it at the design
19 stage, as far as the Reach Code, you know, if we
20 don't call it and we don't use the system we
21 have, and we'll probably have some changes coming
22 to it in the near future, if we don't do it,
23 we're missing the boat.

24 MS. BROOK: Okay. Yeah, thanks George.
25 I think we are going to do everything we need to

1 in both the administrative section and in Part 6
2 to make it clear that we are being consistent
3 with our HERS Regulations, and so hopefully once
4 you take a look at that you'll feel better about
5 it, but we understand your concerns.

6 MR. NESBITT: Well, my problem is
7 actually that if we're being consistent, we're
8 actually violating it. Take Build it Green and
9 their Green Point Rating, their software is
10 exactly the HERS Rating software, but they call
11 it a Green Point Rating Score. It's the same, it
12 comes up with the same HERS scores, it uses the
13 same input, using the same software with the same
14 values. It's a total violation of the HERS
15 Regulations, but they don't call it a HERS
16 Rating, so it's okay. And we can't -- I mean,
17 you know, the Energy Commission has a Regulation,
18 it has a Standard, and then it's not using it.

19 MS. BROOK: Okay, well, so we just are
20 going to agree to disagree on this one, George,
21 because we think we are using it, and I think it
22 will be more clear when we have it in draft
23 language, so let's wait until then and you can
24 review it at that point. Thanks.

25 MR. LOYER: Okay, looking quickly for

1 other people with their hands raised online,
2 seeing none, are there any other comments in the
3 room? None? Very good, we will go ahead and
4 close this workshop. Thank you all for attending
5 and for the great comments. Thank you very much.

6 (Whereupon, at 11:36 a.m., the workshop was
7 adjourned.)

8 --oOo--

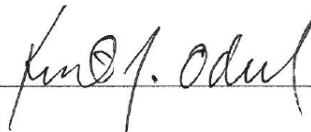
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IN WITNESS WHEREOF, I have hereunto set my hand this 11th day of August 2014.



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Kent Odell
CER**00548

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