

STATE OF CALIFORNIA - THE RESOURCES AGENCY
BEFORE THE
CALIFORNIA ENERGY COMMISSION (CEC)



In the matter of,)
) Docket No. 13-IEP-1C
)
Preparation of the 2013)
Integrated Energy Policy Report)
(2013 IEPR))

**Lead Commissioner Workshop on
Preliminary Electricity and Natural Gas
Demand Forecasts 2014-2024**

California Energy Commission
Hearing Room A
1516 9th Street
Sacramento, California

Thursday, May 30, 2013

10:02 A.M.

Reported by:
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Robert B. Weisenmiller, Chairperson

CPUC COMMISSIONERS

Michel Florio
Mark Ferron
Brian Stevens, Advisor to CPUC President Michael Peevey

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Keith Casey, Vice President of Market and Infrastructure
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Chris Kavalec
Asish Gautam
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Malachi Weng-Gutierrez

Also Present (* Via WebEx)

Hill Huntington, Energy Modeling Forum, Stanford
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Alan Sanstad, Lawrence Berkeley National Laboratory

Public Comment

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Nate Toyama, SMUD

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P R O C E E D I N G S

1
2 MAY 30, 2013

10:02 A.M.

3 MS. KOROSEC: All right everyone, thank you for
4 your patience. We're going to go ahead and get started
5 now.

6 Good morning. I'm Suzanne Korosec. I manage
7 the Energy Commission's Integrated Energy Policy Report
8 Unit. And welcome to today's workshop on the Energy
9 Commission's Preliminary Electricity and Natural Gas
10 Demand Forecast for 2014 to 2024.

11 We're fortunate today in having not only
12 Commissioner McAllister and Chair Weisenmiller, who are
13 leading the IEPR this cycle, but we also have
14 Commissioner Ferron and President Peevey's Advisor Brian
15 Stevens, from the PUC, and we're expecting Commissioner
16 Florio momentarily, and Mr. Keith Casey, who's
17 representing the California ISO.

18 So, welcome gentleman, thank you for joining us
19 today.

20 A couple of housekeeping items before we get
21 started. Rest rooms are in the atrium, out the double
22 doors and to your left.

23 Please be aware that the glass doors near the
24 rest rooms are for staff, only, and will trigger an
25 alarm if you try to exit the building that way.

1 You can get coffee or snacks on the second
2 floor, at the top of the atrium stairs, through the door
3 that's under the white awning.

4 For lunch we've provided a list of restaurants
5 that are within walking distance of the building and
6 that's on the table in the foyer, with the other
7 handouts.

8 We plan to take lunch a little later today,
9 probably around 12:30. So, please feel free to go grab
10 a drink or snack to tide you over, as needed.

11 If there's an emergency and we need to evacuate
12 the building, please follow the staff out the building
13 to the part that's kiddie corner across the street,
14 Roosevelt Park, and wait there until we're told that
15 it's safe to return.

16 Today's workshop is being broadcast through our
17 WebEx conferencing system and parties do need to be
18 aware that you are being recorded.

19 We'll make the audio recording available on our
20 website in a few days, after the workshop, and we'll
21 also post a written transcript within about two weeks.

22 Along with time for Q&A during today's
23 presentations, we'll also have two opportunities for
24 more general public comment, the first one just before
25 we break for lunch to accommodate those of you who may

1 not be able to stay for the entire day, and then the
2 second one, then, after we complete our afternoon
3 presentations.

4 We'll take comments first from those of you in
5 the room, followed by those participating on the WebEx.

6 And when you're making comments or asking
7 questions at any time during the day, please come up to
8 the center podium and use the microphone so that the
9 people on the WebEx can hear you and so that we can get
10 your comments reflected in the record.

11 It's also helpful if you can give our court
12 reporter a business card either before or after you
13 speak, so we're sure that your name and affiliation are
14 reflected correctly in the record.

15 For WebEx participants, you can use the chat
16 function to tell our WebEx coordinator that you have a
17 question or a comment, and we'll either relay your
18 question or open your line at the appropriate time.

19 For phone-in only participants, we'll open all
20 of the phone lines after we've taken comments from the
21 folks in the room and folks on WebEx. We ask that when
22 we do open the lines please mute your phone, unless you
23 plan to speak, because otherwise we get a massive burst
24 of static when we open the lines.

25 We're also accepting written comments on today's

1 topics until close of business on June 10th. And the
2 notice of today's workshop, which is on our website and
3 also on the table in the foyer, explains the process for
4 submitting comments to the IEPR docket.

5 So, the demand forecast is one of the
6 foundations of our biennial IEPR and it's a fundamental
7 input into California's energy planning process.

8 Our most recent adopted forecast was prepared
9 during the 2011 IEPR proceeding and adopted as part of
10 the 2012 IEPR update.

11 One of the major issues with the forecast
12 continues to be how it accounts for efficiency and
13 conservation savings.

14 And the energy agencies are continuing to work
15 together to improve the demand forecast and the related
16 planning processes to properly account for those
17 savings.

18 And we're also working closely with Stakeholders
19 through the Demand Analysis Working Group, which is a
20 forum for those who are interested in demand forecasting
21 and energy procurement.

22 Recommendations in the 2012 IEPR update that
23 related to the demand forecast include expanding the
24 CEC's analysis of the potential effects of climate
25 change on the forecast; providing the forecast results

1 by climate zone as a first step toward a more
2 disaggregated forecast that can support better
3 distribution system planning and also help with
4 identifying priority renewable development zones for
5 distributed generation; and, finally, doing a better job
6 of considering all of the uncertainties in the forecast
7 that are related to implementing California's policies
8 for adding zero emission vehicles, combined heat and
9 power, and distributed generation.

10 For today's agenda, the morning will focus on
11 the preliminary statewide results of the forecast and
12 the methodology that was used, and also hear about
13 economic and demographic projects, and challenges with
14 disaggregation of the forecast.

15 We'll then provide time for general comments for
16 those of you who aren't able to stay for the full
17 afternoon session, and then we'll break for lunch.

18 After lunch, we'll cover the impacts of DG in
19 the forecast and then get into the individual planning
20 area forecasts for the IOUs, LADWP, and SMUD, with
21 opportunities for comments and responses from each
22 utility.

23 We'll then end the day with a final opportunity
24 for public comments before we adjourn, hopefully, before
25 5:00.

1 So, now we'll turn to the dais for opening
2 remarks.

3 COMMISSIONER MC ALLISTER: Thank you, Suzanne.

4 My name's Andrew McAllister and I'm the lead on
5 the IEPR this year. And I'm very happy to be here and
6 be trying to shepherd this very large endeavor that
7 Suzanne and her team capably handle. It's quite
8 impressive actually. They're a very well-oiled machine
9 on this, on the IEPR.

10 As Suzanne said, the forecasts are really
11 foundational for many of the things that the State does
12 in the policy and planning arena in our energy sector.
13 So, this is really bread and butter stuff for certainly
14 all of us on the dais and our respective agencies.

15 I want to thank our representatives from the
16 other agencies for being here, most notably Commissioner
17 Ferron from the PUC. I'm really happy that he could
18 join us, as well as Brian from Commissioner Peevey's
19 office, or Chair Peevey's office -- President Peevey's
20 office, rather, sorry.

21 I really think, along with Chair Weisenmiller, I
22 know we're -- I am very happy to be collaborating
23 increasingly tightly with the PUC on many of these
24 issues, and this is foremost among them, really.

25 Getting a handle on energy efficiency,

1 distributed generation, electrification of our vehicle
2 fleet, and all of these other, all of the issues that
3 feed the forecast and that impact demand going forward
4 are so critical to understand that I think all of us
5 can, rolling up our sleeves together, figure it out, and
6 at least come to a conclusion that's useful, equally
7 useful for all of us.

8 I also want to thank Keith, from the ISO, for
9 coming. Thank you for being here.

10 We're eagerly awaiting Commissioner Florio, as
11 well. So, hopefully, he'll be here soon because I know
12 he'll have some interesting views on this, as well.

13 So, I really thank you all for coming. And I
14 know it's taking a day to be with us here is not without
15 its cost to you. But particularly people who are in the
16 room today, but also on the web, really appreciate your
17 input and helping us build the record in person, and
18 also with your written comments as needed.

19 Very anxiously awaiting the presentations here,
20 we've got a really good group today.

21 And I think with that -- well, I also wanted to
22 highlight the challenges of the forecast. This is one
23 step this year towards disaggregation, towards
24 regionalization and localization of the forecast. But
25 there's a lot of work to be done in subsequent years, as

1 well, to make that more of a reality.

2 In California, we are increasingly living an
3 era -- we're increasingly having to deal with
4 distributed decision making about our electric system.

5 So, customers are increasingly engaged in
6 distributed generation, you know, adoption of different
7 technologies, including vehicles, but other. It
8 presents a lot of challenges up and down -- you know,
9 from generation down through transmission, down to the
10 distribution level, and the individual customer level,
11 and so understanding those challenges, particularly as
12 we move towards a diverse supply regime and more
13 reliance on demand resources for our supply.

14 Demand response, another hot topic here in the
15 IEPR this year, which I'm very excited about, and energy
16 efficiency which we'll talk some about today, and all
17 these other areas getting -- are areas getting a good
18 handle on where they're going. And there's really no
19 substitute for some localized and regional understanding
20 of those, and working through how -- so, that obviously
21 requires an increased level of data, granularity of
22 data, analysis capability, big data becomes, you know,
23 an issue there, and collaboration with a broad array of
24 stakeholders, not just the utilities, which are
25 obviously key to this process, but also others who are

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1 acting in the demand side space.

2 So, I think we have -- we've made a nice step
3 forward this year towards realizing that vision of being
4 able to handle this and understand our grid awareness,
5 too, and I'm really excited about that. In subsequent
6 years, we have even more to do.

7 But with that sort of broad sort of context,
8 I'll pass it to Chair Weisenmiller for his comments.

9 Thank you very much for coming, again.

10 COMMISSION CHAIRPERSON WEISENMILLER: Yeah,
11 thanks everyone for being here today.

12 I think this is a start of a process, as opposed
13 to a conclusion. As you go through this, it will be
14 clear that the energy efficiency topic is going to be
15 later. I mean, we're basically all working together in
16 the Demand Analysis Working Group, you know, building
17 off of some of the PUC analysis and some of the other
18 pieces we're going to really take a run at energy
19 efficiency this year in a collaborate fashion, as all
20 three agencies committed to the State Senate.

21 I think as we go forward, I think Commissioner
22 McAllister pretty much hit the overall pieces.

23 There are two things I wanted to flag. So,
24 energy efficiency, we're going to spend a lot more time
25 in August in a workshop and feeding that back in.

1 But we also will look at transportation later,
2 so transportation fuels. And as we're looking much more
3 at electrifying the transportation system, that
4 certainly has real implications back here on the demand
5 forecast. And so that part, again, will be later.

6 Another aspect that will be later is climate
7 change, you know, is happening now. Certainly, if you
8 look at the long-term records, the temperature in
9 California is 1.7 degrees on average higher than it was
10 in the 1890s.

11 If you look out 10 or 20 years, it's going to
12 again be increasingly hotter, it's going to be more
13 persistent. And that will certainly have impacts on our
14 electric system, both in terms of higher demand and
15 reduced efficiency of a lot of our pieces of that.

16 And at the same time, today we'll look a lot at
17 the econ demographics and which, you know, if you look
18 at -- in terms of what some of the major variables are,
19 or drivers, I mean that's one of the really major
20 drivers, you know, for our forecast, and certainly a lot
21 of uncertainty.

22 I mean at the end of the day any forecast you do
23 has uncertainties around that. And particularly, as we
24 look more and more at disaggregation, the forecast, you
25 know, there will be substantial uncertainties around,

1 say, if we start splitting the L.A. load -- the Southern
2 California loads up into L.A., one part of L.A. in the
3 more central inland areas, again, there's going to be
4 significant uncertainty in that split.

5 And certainly would encourage everyone to read
6 Nate Silver's *The Signal and the Noise* as a way of,
7 again, trying to make sense out of what's really
8 important in forecast and what's, frankly, just noise
9 and confusion.

10 So, again, thanks for your participation. We're
11 looking forward to an interesting summer as we work
12 through these issues.

13 COMMISSIONER MC ALLISTER: Well, as you can all
14 see, Commissioner Florio was able to join us here and
15 we're really, really ecstatic to have you and your
16 colleague, Commissioner Ferron, with us today.

17 So, with that I'll give Commissioner Ferron an
18 opportunity to say some words.

19 MR. FERRON: Good morning everyone. I'm Mark
20 Ferron, for those who haven't met me. And I'm very
21 pleased to be here today.

22 For those of you who don't know, I'm the
23 assigned Commissioner for three important proceedings
24 related to what we're going to discuss today, the energy
25 efficiency proceedings, the renewable portfolio standard

1 implementation and resource adequacy, so very glad to be
2 here, very interested in this topic.

3 I think Commissioner McAllister and Chair
4 Weisenmiller have really hit the key themes. But to
5 reiterate that, we, here in California, have several
6 challenges going forward. And I think we are in many
7 ways leading the rest of the country, if not other parts
8 of the world in terms of our response to climate change
9 and the changes that that implies for the electricity
10 system within the State.

11 A number of challenges ranging from how we
12 address adequate resources in the future, what we do
13 about firming up greater renewables, and the like.

14 And we have, I think, strived over the last
15 several years to become very much more collaborative
16 across the various agencies who are involved. There are
17 many oars that are pulling this boat forward and we need
18 to ensure, and I think we've done a good job of ensuring
19 that we are pulling in the same direction, and
20 increasingly pulling at the same time and at the same
21 pace.

22 I think one of the critical issues here is what
23 we'll address today, which is long-term forecast for
24 energy demand because, obviously, we're making
25 decisions, and the market is making investment decisions

1 which are very long-lived. And so having a good
2 understanding of what our long-term load requirements
3 will be and what the drivers are I think is very
4 critical.

5 I'm also very interested to look at the issue of
6 energy efficiency and the impact on forecasts. I think
7 it's maybe clear to some folks that in the past there's
8 been somewhat of a disconnect between what we are
9 planning to do in terms of energy-efficiency programs
10 and that gets reflected in long-term forecasts.

11 And I know that there will be a lot of effort
12 going forward, including the workshop we'll be holding
13 in August specifically to look at how we at the PUC can
14 ensure that the programs that we design and that
15 ratepayers fund are reliable in generating the savings
16 that are reflected in long-term forecasts. So, that's
17 something to which we'll be putting a lot of effort in
18 over the next several months.

19 But I look forward to a robust discussion today.
20 I think this is a very important topic and I'm very
21 happy to be here. Thank you.

22 MR. FLORIO: Yes, thank you, a pleasure to be
23 here, as always. I'm looking forward to digging into
24 the forecasts.

25 I'm the assigned Commissioner on the long-term

1 procurement proceeding at the PUC and, you know, the
2 output of this process is an important input to our
3 proceedings.

4 We've had some controversy in the past about
5 forecast adjustments and I think the closer we can get
6 to all being on the same page with what numbers to use
7 will help with the very difficult issues that we face in
8 planning for a very uncertain future.

9 So, I'm looking forward to rolling up our
10 sleeves and digging in here today. Thank you.

11 COMMISSIONER MC ALLISTER: So, welcome to
12 President Peevey's office and, Brian, if you have some
13 words you want to say.

14 MR. STEVENS: Good morning, thank you so much
15 for having me. My name's Brian Stevens and I'm an
16 advisor with President Peevey's office at the CPUC.

17 President Peevey expresses his regret for not
18 being able to be here. And I'm honored to be able to be
19 here in his presence.

20 Just to give you some background, the CPUC
21 regulates privately-owned electric, natural gas,
22 telecommunications, water, railroad, rail transit,
23 passenger transportation companies and cable television
24 franchises in California.

25 And through all of that private sector

1 regulation our five Governor-appointed Commissioners, as
2 well as our staff, are dedicated to ensuring that
3 consumers have save, reliable utility service at
4 reasonable rates, protecting against fraud and promoting
5 a healthy economy in California.

6 So, leading up to this workshop I decided to go
7 chat with some of my colleagues in the Energy Division
8 who work really closely with the demand forecast and
9 interact with the staff here at the Energy Commission in
10 the development of the demand forecast every couple of
11 years.

12 And I asked, well, what are your opinions of
13 this? And the responses generally were that it's great
14 that we engage in a healthy debate with the Energy
15 Commission, and the CAISO, and other stakeholders in
16 this because through that debate we're able to get a
17 really robust demand forecast that really helps serve a
18 lot of the needs of California's energy planning.

19 You know, there are stories where I talked with
20 staff of previous LTP cycles that were incredibly
21 difficult to administer because the assumptions were all
22 over the place.

23 And, you know, once we started having this
24 unified planning process here, at the Energy Commission,
25 things got much, much easier for the CPUC.

1 I wanted to give a little context to how we use
2 the demand forecast at the PUC. Of course, we use it
3 for RA compliance. We have very regulated RA compliance
4 filings with the LSEs here in California, and the
5 requirements and obligations are based off of the demand
6 forecast.

7 Something that we're doing at the PUC is we're
8 working on developing a new market for a flexible RA.
9 And, of course, the demand forecast will play into
10 figuring out exactly how we design that market.

11 The next one is we have a nuclear power plant
12 that is out in Southern California, SONGS, and we're
13 opening up a no-SONGS track of the LTTP. And, of
14 course, the demand forecast will be crucial in
15 understanding where we'll need to be in the future to be
16 able to plan for a system without that resource.

17 And finally, the PUC is informally investigating
18 ways that we can have more confirmation in terms of what
19 energy efficiency and demand reduction through DR will
20 be there in the future.

21 And the hope is that we'll be able to both
22 inform the markets of what they can expect in the long
23 run and also help develop a more robust demand forecast
24 here at the Energy Commission.

25 So, with that I want to also highlight the

1 importance of this, as noted by Senator Padilla in his
2 letter to the Energy Commission, the PUC, and the CAISO
3 on January 30th.

4 And my boss, and Mr. Berberich, and Chair
5 Weisenmiller responded by saying that we're going to
6 build upon the progress we've already made in terms of
7 collaboration and go forward with even better
8 collaboration among our agencies.

9 And so, we're very excited to continue working
10 with these other agencies to get consistent planning
11 assumptions to have the most effective energy planning
12 we can going forward.

13 So, again, I want to thank you all so much for
14 inviting me and the CPUC to be here today and I'm
15 looking forward to the presentations. Thanks.

16 MR. CASEY: Well, first off I wanted to thank
17 Commissioner McAllister and Chair Weisenmiller for
18 inviting me here. I look forward to the presentations
19 today.

20 The IEPR forecast is a critically important
21 input to the ISO's system planning studies at the ISO
22 and we've been an active participant in the IEPR
23 process. And, in particular, have been part of the
24 collaborative effort that you've heard discussed by my
25 colleagues here on the dais of really working together

1 with the CEC and the PUC to get better alignment among
2 our organizations on the long-term planning assumptions
3 around achievable energy efficiency, with really the
4 ultimate goal of getting more granular, rigorous
5 estimates of achievable energy efficiency, and to
6 ultimately move forward with cost-effective energy
7 efficiency programs that ultimately displace the need
8 for new power plants. I think that's really our
9 collective goal on this effort.

10 So, we look forward to engaging on that effort.
11 And, hopefully, I realize that that effort will dovetail
12 into the IEPR process later this year, but I look
13 forward to, hopefully, better understanding how that
14 will come about.

15 There was a mention in some of the comments
16 about some of the incremental progress in getting more
17 granular load forecasts and more granular estimates of
18 energy efficiency, and the ISO is very supportive of
19 that effort.

20 I realize it's a work in progress in terms of
21 how far we take it, but it's something I'm very
22 interested in hearing more about today.

23 Because, you know, when you look at it from a
24 planning process at the end of the day we want to have
25 confident estimates of achievable energy efficiency at a

1 very grid-specific location so that we can incorporate
2 it into our planning studies and rely on it going
3 forward.

4 So, it will be critically important as we
5 develop those projects that they ultimately feed back
6 into the IEPR load forecast so that we don't lose that
7 granularity going forward.

8 And again, I realize that's very much a work in
9 effort but -- work in progress, but it's something we
10 think is critically important.

11 So, that's really all I had to say for opening
12 comments. And again, appreciate the opportunity to be
13 here and look forward to the presentations.

14 COMMISSIONER MC ALLISTER: Thank you very much,
15 Keith.

16 I really just want to reiterate the
17 collaboration. You know, I think the Senator Padilla's
18 hearings were a good sort of impetus to push the
19 interagency collaboration forward.

20 But, you know, more broadly I think it's just
21 the right thing to do and I think we -- the nature of
22 the issues and the challenges that we're confronting us
23 today really are pushing us in that direction in
24 fundamental ways.

25 And really, I feel fortunate to be on the Energy

1 Commission at the same time that at the ISO and at the
2 PUC we have such a good group of collaborative and
3 knowledgeable Commissioners and support staff, because I
4 think it really does help.

5 It helps put the right stuff in the Petri dish
6 so we can all, you know, grow the policy environment
7 that we need to grow. It's a bad analogy, but I think
8 it's apropos in some ways.

9 There are just a lot of good minds on this and
10 I'm really sort of heartened and excited by that fact.
11 And to have us all come together in the IEPR forum is
12 really terrific.

13 So, I want to thank Suzanne, Lynette, and her
14 team, the team there for putting together a series of
15 really stimulating and useful, fruitful workshops thus
16 far, and I certainly anticipate going forward, so the
17 same goes for today.

18 So, I'll pass it back to Suzanne.

19 MS. KOROSK: All right, thank you.

20 Our first speaker today is Chris Kavalec, our
21 Chief Forecaster.

22 MR. KAVALEC: Good morning, I am Chris Kavalec
23 from our Demand Analysis Office.

24 A little bit more about our agenda today. I'm
25 going to start out the proceedings talking about some

1 statewide forecasting results, a little bit about
2 methodology, some other key issues related to the
3 forecast.

4 And following my presentation we're going to
5 have a couple presentations from members of our Academic
6 Expert Panel, who advise us on methodology-type issues
7 related to our forecast.

8 First, we're going to have Hill Huntington from
9 the Stanford Energy Forum, who's going to talk about our
10 economic and demographic forecasts that we get mainly
11 from Moody's and Global Insight, the strengths and
12 weaknesses of economic and demographic projections, and
13 whether they're in fact actually capturing all the
14 uncertainty associated with economic growth.

15 And this is very important because, as the Chair
16 said, the key driver in our -- for our forecast,
17 notwithstanding all the efforts we've made for
18 efficiency, is still the economy. And we saw that in
19 the last recession, the difference in the electricity
20 consumption and how it dropped during the recession.

21 Following Hill we'll have a short presentation
22 from Alan Sanstad, from Lawrence Berkeley, who's going
23 to talk about the disaggregation issue.

24 As we know, there are data issues involved in
25 providing more granular forecast data. There are staff

1 resource issues, but there are also important
2 statistical issues related to disaggregating the
3 forecast, and that's what Alan's going to talk about.

4 Following that we'll have, after the public
5 comments, we'll have a presentation on onsite
6 distributed generation or self-generation, how it's
7 incorporated into the forecast and what impacts it has.

8 And then we'll round out the afternoon with
9 individual presentations for each of the five major
10 utility planning areas, SMUD, LADWP and the three IOUs.

11 And in those presentations we will compare our
12 forecast to the most recent forecast done by the
13 utilities, and then we will hear from the utility
14 forecasters who will provide you their short
15 presentations or comments.

16 Okay, in terms of schedule, here we are today at
17 our Preliminary Forecast workshop. We call this
18 forecast CED, or California Energy Demand 2013
19 Preliminary.

20 Following this workshop we're going to get
21 started on estimating incremental, uncommitted
22 efficiency impacts with Navigant, using the current
23 goals and target study going on at the CPUC.

24 And these estimates are going to feed into our
25 revised forecast to be released in August. And that

1 revised forecast will, of course, incorporate any
2 comments, internal and external, that we hear today or
3 in written comments.

4 And shortly thereafter we'll have another
5 workshop to present the revised forecast.

6 And if all goes well, we will have a final
7 forecast adopted that incorporates incremental
8 uncommitted efficiency in the fall of 2013.

9 My presentation today, I'm going to talk a
10 little bit about methodology. I won't bore you too
11 much, but we always have some folks at the workshop that
12 aren't as familiar with our forecast.

13 Some statewide results, the critical inputs that
14 go into the forecast, how we incorporate efficiency and
15 what impacts it has on the forecast, the same with
16 climate change, how we incorporate that and what impacts
17 that has.

18 So, we have this forecast we're presenting
19 today, CED 2013 Preliminary, but we also do an
20 alternative forecast with more aggregate econometric
21 models. And so, I'm going to compare the results of the
22 two.

23 And there's some other miscellaneous issues to
24 touch on.

25 When we forecast, we forecast for eight

1 different planning areas listed here. So, the statewide
2 results that I show will be the sum of these planning
3 areas.

4 For natural gas, and this is -- I'll point out
5 this is end-user natural gas consumption, which means it
6 doesn't include natural gas used for generation.

7 We have the three IOUs for natural gas and then
8 we have some smaller entities that we combine together
9 and call "other".

10 And in this forecast we're presenting results at
11 the climate zone level, and this picture shows the
12 climate zones. We have three planning areas that have
13 multiple climate zones, PG&E, Southern California
14 Edison, and LADWP.

15 And we will see specific climate zone results
16 this afternoon when we present our utility forecasts.

17 Our slate of forecasting models, residential and
18 commercial, are full end-use models, meaning they're
19 bottoms-up models. So, we're starting at the level of
20 average appliance usage or equipment usage, by type of
21 equipment, at the -- per average home or per square foot
22 of commercial floor space by building type on the
23 commercial side.

24 Our industrial model is a combination of end-use
25 features and econometric features.

1 So, for example, to project energy use for the
2 chemical subsector, or the paper subsector, it's based
3 on projected output in those subsectors, changes in
4 rates, as well as end-use energy intensities, where end-
5 uses in the industrial sector include things like
6 motors, and lighting and HVAC.

7 For our agricultural model we use a disaggregate
8 econometric model, meaning we're projecting down to the
9 subsector level for agricultural, meaning we're
10 projecting separately for dairy and livestock, and crops
11 and irrigation, and urban water pumping.

12 Transportation, communications in the utility
13 sector, for example radio and television, support
14 activities for the airline industry, support activities
15 for rail, we call that the TCU sector. And that's
16 forecasted using a disaggregate trend analysis, as is
17 street lighting.

18 And our sector results for consumption feed into
19 our summary model, where results are aggregated and
20 calibrated to historical consumption.

21 And the summary model provides input for our
22 peak model, which takes end-use consumption, applies
23 load shapes, and provides an annual peak demand number
24 for each planning area.

25 Later on today we will also hear about the

1 predictive models we've developed for self-generation or
2 on-site distributed generation.

3 As I mentioned, we also do a forecast with more
4 aggregate econometric models. We have separate models
5 for all the individual models both for electricity and
6 natural gas, except in the case of TCU gas where I
7 couldn't find a -- the data we had, I couldn't estimate
8 a model that logically made sense and had significant
9 explanatory variable coefficients.

10 So, for TCU gas, for the econometric forecast,
11 we're actually using the trend analysis that's used in
12 CED 2013.

13 And we have an econometric peak model. And we
14 use these econometric models to inform our forecasts.
15 For example, price elasticities estimated in the
16 econometric models are used in our end-use models.

17 We use the econometric models to make
18 adjustments. For example, impacts of climate change are
19 estimated to our econometric models and applied to the
20 forecast.

21 And as a point of comparison, as I mentioned, I
22 will be comparing the two forecasts a little bit later.

23 And as we go from forecast to forecast we
24 attempt to improve and refine our methods. So, here's
25 what's new for this particular forecast. We have a new

1 industrial model. Up until this forecast we've been
2 using what's called INFORM, the industrial forecasting
3 model that was developed in the 90s by EPRI.

4 And the idea behind this model was there was
5 going to be a user's group to support the model and
6 allow us to make refinements and improvements, but that
7 all sort of fell apart with restructuring in the late
8 90s. So, we were left with this model that had no
9 support and we didn't have the computer code for, so
10 it's difficult to make changes and improvements in the
11 model.

12 So, what we're doing is we're in the process of
13 rebuilding the same basic methodology from the ground
14 up.

15 So, this is still under construction. However,
16 we made enough progress that we felt we could use it for
17 this forecast.

18 To fully utilize this model what we really need
19 is a new industrial survey, which hasn't happened for a
20 while, because we've had to make sort of simplifying
21 assumptions for this forecasting for trends in energy
22 intensity in the industrial sector.

23 In the last -- oh, econometric models used in
24 the 2011 forecast were re-estimated and we've now added
25 new econometric models to cover all the sectors that

1 weren't covered last time. With the exception, as I
2 said, of TCU gas.

3 In 2011 we estimated peak impacts of climate
4 change. For this forecast we're adding estimated
5 climate change impacts on electricity and natural gas
6 consumption.

7 New efficiency programs and standards to account
8 for, including the 2013-2014 IOU programs, 2013 POU
9 programs, and new standards that have been finalized
10 since the 2011 forecast, the 2013 Title 24 Buildings
11 Standards update and the Battery Charger Standards.

12 We're doing our analysis at the climate zone
13 level. And you'll see some results later when we talk
14 about the planning areas. And also a little later you
15 will hear about our new predictive model for commercial
16 CHP.

17 We provide three scenarios, high demand, low
18 demand and mid demand. And high demand is characterized
19 by higher economic and demographic growth, lower program
20 impacts, lower rates, higher climate change impacts.
21 Basically, we're rigging the scenario to get higher
22 demand.

23 In the low demand case it's the opposite, except
24 for climate change impacts, which are not included in
25 the low demand case.

1 In the mid demand case we have assumptions in
2 between the two, in the high and the low. And there are
3 climate change impacts included, although not as high as
4 the high demand scenario.

5 For our economic scenarios we used, for the high
6 demand case what Global Insight calls their optimistic
7 case.

8 For the mid demand case we used Moody's
9 economy.com baseline case, or most likely case.

10 And for the low demand case we used a
11 combination of two scenarios that combined a mild
12 recession in the short term, although not nearly as bad
13 as what we saw in 2008, along with another scenario that
14 projected lower long-term growth.

15 Important inputs that go into our forecasts, of
16 course, population. Average household size, when you
17 combine that with population that gives you projections
18 for a number of households which is critical to our
19 residential forecast.

20 Our commercial floor space forecast or input is
21 actually derived input. It comes from regressions using
22 economic and demographic data.

23 So, for example, projections for retail floor
24 space are a function of population growth and expected
25 growth in retail employment.

1 And rates, and as we'll hear about today we have
2 a pretty high rate forecast, and that's really making
3 the most difference between our forecasts and what the
4 utilities are showing since we have much higher rates.

5 So, finally, some results. This is electricity
6 consumption in gigawatt hours for the State as a whole,
7 the sum of individual planning areas.

8 And you'll notice a couple of things here. Our
9 reference, in red there, is the mid case from the last
10 forecast. And as you go from 2012 to 2013 in the new
11 forecast you see that it's flat.

12 And in our new mid demand and low demand cases
13 we show lower growth over the forecast period versus the
14 2011 mid case.

15 The same basic pattern for peak demand, this is
16 a non-coincident peak demand meaning it's simply the sum
17 of planning area coincident peaks that may occur at
18 different times and different days.

19 Again, it's flat from 2013 to 2014 and then less
20 growth in the high and the low -- or the mid and the low
21 case relative to the 2011 mid case.

22 I show here a weather normalized peak. As the
23 reference point or the starting point we weather
24 normalized the last historical year. So, that means
25 assuming historically average temperatures.

1 And you'll see that our weather normalized peak
2 is very close to the actual peak in 2012. So, what that
3 means is that in terms of the highest temperatures we
4 had a fairly average year in 2012.

5 Okay, so what's going on here? Flat growth from
6 2012 to 2013 and we have a couple of things causing
7 that. First, we have a significant increase in
8 electricity and natural gas rates. And the increase in
9 electricity rates I believe is over a penny per kilowatt
10 hour from 2012 to 2013.

11 We have the introduction of the 2013-2014 IOU
12 programs in 2013, along with new POU programs, which
13 pushes demand downward.

14 And in 2012, unlike the peak case we have, in
15 2012, a historically warm year in terms of cooling
16 degree days. So, even though the high -- looking at the
17 highest temperatures it was a fairly normal year. For
18 cooling degree days, overall 2012 was a warm year.

19 Now, when we go in the forecast period, when we
20 go from 2012 to 2013 we're reverting to historically
21 average weather. So, you're going from a relatively
22 warm year in terms of consumption to a historically
23 average year, and that means less demand all else equal,
24 less weather impacts.

25 Yes?

1 MR. STEVENS: So, when you say 2012 was a warm
2 year do you mean kind of throughout the summer, is that
3 what you mean? Because I know in terms of the peak they
4 say it was kind of a one in two summer.

5 MR. KAVALEC: Right. Yeah, so one in two -- so,
6 meaning for peak, which is determined by your highest
7 temperatures, it was a fairly normal year, or one in two
8 year.

9 MR. STEVENS: Okay, gotcha.

10 MR. KAVALEC: In terms of degree days, what that
11 means is you take a reference temperature, like say 65
12 degrees, and over all days of the year you add the
13 average temperature on that day or you subtract 65 from
14 the average temperature on that day, over all days of
15 the year.

16 So, the warmer year it is on average, the more
17 cooling degree days you're going to have.

18 And that's a fairly standard use, heating degree
19 days and cooling degree days in weather type analysis.

20 Also, I should mention that economic growth in
21 terms of income was lower from 2012 to 2013 than it had
22 been projected in 2011, another reason that we're
23 starting out relatively flat in the forecast.

24 For lower growth, the reason we have lower
25 growth in the mid and low scenarios versus the 2011 mid

1 case, number one lower population growth relative to the
2 mid case in 2011, as I'll show you in a minute.

3 Higher rate increases versus the 2011 forecast.
4 And we have the inclusion of a couple of additional sets
5 of standards that weren't included in the 2011 forecast,
6 as I mentioned, the Title 24 Building Standards update
7 and the Battery Charger Standards.

8 Okay, this shows electricity consumption per
9 capita, starting in 1990 and going through the forecast
10 period.

11 Consistent with what we saw with consumption, we
12 have a drop in per capita consumption from 2012 to 2013.

13 And then the mid and low cases are flat or
14 declining throughout the forecast period until the very
15 end, where the increase in the number of EVs pushes up
16 electricity consumption per capita.

17 Overall, we're -- you know, we have some ups and
18 downs here but it's pretty flat, especially compared to
19 U.S. per capita consumption. But we do have periods
20 where it goes up and periods where it goes down.

21 So, you can see, for example, shortly after the
22 recession in 2001, basically from that point all the way
23 to 2007 or '08 per capita electricity consumption was
24 increasing. So, during times of economic boom, despite
25 efficiency and other policy efforts, per capita

1 consumption has been increasing and then, of course,
2 declining during economic downturns.

3 So, it will be interesting to see if the economy
4 starts chugging along at a high rate of growth, which
5 will hopefully happen relatively soon, whether
6 electricity consumption per capita increases as it has
7 in the past or have our efforts -- will our efforts
8 related to efficiency wrestle that increase to the
9 ground so that it remains flat.

10 Natural gas consumption, the same basic story,
11 flat or declining from 2012 to 2013 for the reasons, the
12 same reasons as consumption.

13 And in addition, natural gas consumption is
14 affected by -- that should say reduced heating
15 contributes to flat growth.

16 So, with the incorporation of climate change you
17 have less heating degree days, so that means less
18 heating being needed, so that drives down natural gas
19 consumption relative to what we had in 2011.

20 And the three scenarios are fairly close
21 together, you'll notice, because the high case has more
22 climate change impacts than the mid case, which has more
23 climate change impacts than the low case. The net
24 result is that it pushes the scenarios together.

25 Probably the most important input that we're

1 talking about today is population. We used three
2 different scenarios, shown here, a high, a mid and the
3 low. The high case comes from Moody's, the mid case
4 from Global Insight, and the low case from the
5 California Department of Finance.

6 And what we used last time for the mid case is
7 basically it's similar to what we're using this time for
8 the high demand case. In other words, our 2011 mid case
9 population growth is higher than it is in this forecast
10 for the mid and low demand cases.

11 I mentioned earlier little economic growth from
12 2012 to 2013 in terms of personal income, and the affect
13 that has on consumption and peak. And you see that here
14 with the three scenarios for personal income.

15 We're flat in the first couple years in the low
16 demand case, we're flat in the first year of the
17 forecast for the mid and the high cases.

18 Our natural gas rates, electricity and natural
19 gas rates. Relatively higher rate growth this time.
20 Let's start with natural gas here. These prices were --
21 oh, by the way, these rates are sales-weighted sales
22 averages, an average of the individual planning area
23 rates.

24 So, for natural gas you'll see very -- the
25 highest rate growth. In the low demand case, which

1 means higher rates, we're almost doubling natural gas
2 prices between 2012 and 2024.

3 These prices were developed by the Supply Office
4 here at the Energy Commission, which uses a model known
5 as the North American Gas Trade Model, or NAMGAS for
6 short.

7 So, they developed these scenarios for us and
8 these are, admittedly, preliminary scenarios, with a
9 relatively new model.

10 And they received a lot of comments. They
11 presented these prices back in February and there was
12 concern then about the level of price increase. They
13 will provide a new set of prices for a revised forecast
14 and it could be fairly different from what we're seeing
15 here, but we'll have to wait and see.

16 The electricity rates were developed using the
17 E3 GHG rate calculator. So, in that rate calculator
18 you're inputting assumptions for demand, photovoltaics,
19 CHP, natural gas rates and it spits out predictions of
20 rates for each of the major planning areas.

21 So, our rate increases, which are higher than
22 we've had in the past for electricity, range from around
23 30 to 50 percent.

24 What's happening is basically we have high
25 natural gas rates, as you see here, and you combine that

1 with assuming policy goals are met for PV and for
2 renewables, and you have a cap and trade in place, and
3 what you're going to get from the model is relatively
4 high rates. That's what's going on here.

5 And, of course, we will reevaluate our rate
6 projections for our -- for the revised forecast using
7 whatever the latest available information is from the
8 CPUC and from the utilities.

9 And we'd like to hear from the utilities what
10 their views are in terms of expected rates in the next
11 ten years, this afternoon.

12 Okay, on to efficiency. Traditionally, in our
13 forecast we have only included what we call committed
14 efficiency impacts. That means impacts from programs
15 that have been funded and approved. So, the 2013-14 IOU
16 programs, as soon as they were finalized and approved
17 became committed impacts in terms of our forecast,
18 finalized and/or implemented standards and price
19 effects.

20 So, in the past we have included committed
21 impacts, although we realize there are additional likely
22 to occur, efficiency impacts that we refer to as
23 uncommitted impacts.

24 For example, IOU programs after 2015, since they
25 haven't been designed and funded, yet, we would call

1 that uncommitted impacts, but they are reasonably likely
2 to occur.

3 So, as I mentioned, after this forecast we're
4 going to be developing scenarios with Navigant for
5 incremental, uncommitted efficiency that's going to feed
6 into our revised forecast. And these scenarios are
7 going to be designed with input from CPUC staff and
8 CAISO staff. And we can, hopefully, all three agencies
9 work together to develop one or more incremental
10 uncommitted efficiency scenarios that we can agree on.

11 There's still the nagging issue of what to call
12 these darn things. So, the last time I floated out
13 "achievable" which didn't seem to take. Although, I
14 noticed Mr. Casey used the word "achievable."

15 Others have suggested "incremental" without
16 uncommitted in the name.

17 And more simply, "projected efficiency." So,
18 hopefully, by the time of the revised forecast we can
19 reach some consensus on terminology here.

20 This shows our estimates of committed efficiency
21 savings, going back to 1990. The benchmark here is
22 1975, so the reference is, for example, usage and
23 efficiency levels for air conditioners built in 1975,
24 for refrigerators built in 1975, and so on.

25 By 2024 we have over 100,000 gigawatt hours'

1 savings coming from standards, from programs and price
2 effects.

3 You'll notice that scenarios are close together
4 here. And what's going on is we have two sort of
5 effects working in the opposite direction within the
6 scenarios.

7 In the high demand case you have more new
8 construction and, therefore, more savings from
9 standards.

10 In the low demand case you have less new
11 construction, less savings from standards. However, you
12 have more savings from price effects, higher rates, and
13 from more efficiency programs. And the net result is
14 that it pushes the scenarios together, as you see here.

15 I always like to give a caveat for this. What
16 this is meant to represent or estimate is how much
17 higher consumption would be in a given year had we done
18 nothing in California, in terms of standards and
19 programs since 1975, and there had been no rate changes.

20 But that's -- it's not totally realistic because
21 without standards, programs and rate changes there
22 probably would have been some changes naturally
23 occurring in the market. Some appliances would have
24 become more efficient for competitive reasons, and so
25 on.

1 So, this may overstate the total amount of
2 savings but this is, for now, the best estimate we have.

3 This shows our estimates of the 2013-2014 IOU
4 program savings for the mid case. This shows the
5 savings for the IOUs combined, as well as the individual
6 IOUs.

7 So, 2013 and 2014 we're adding in first-year
8 savings and after that point, at the end of the cycle,
9 the savings begin to decay away.

10 What determines decay is expected useful lives
11 of the individual measures included here applied to an
12 exponential decay function.

13 And what that means in more simple terms is that
14 most of the decay or the burnout occurs around the end
15 of the expected useful life of the measure.

16 An adjustment was made to decay to be consistent
17 with the CPUC's direction in 2009 that 50 percent of
18 decay needed to be -- was required to be made up for by the
19 utilities with new program activities. And I believe
20 that's still the law of the land.

21 So, we assumed away 50 percent of the decay here
22 to be consistent with the CPUC directive.

23 So, this is the mid case, as I mentioned. Our
24 high demand or lower savings case is 10 percent lower
25 and our low demand, higher savings case is 10 percent

1 higher. And that 10 percent is sort of a semi-
2 scientific number that was estimated by Navigant, doing
3 scenario analysis for the potential study, efficiency
4 potential study in 2011.

5 So, they tweaked various inputs, like economic
6 growth and rates, and found that at a maximum the
7 program savings or potential program savings would
8 increase or decrease by a maximum of 10 percent, so
9 that's how we came up with this number.

10 For publicly-owned utilities we have 2013
11 programs. So, we have first-year savings in 2013 that
12 decay away after that year.

13 This shows the two biggest POUs, LADWP and SMUD,
14 along with the total for POUs.

15 We don't have -- oh, one more thing about the
16 IOU programs. In the past we've typically adjusted IOU
17 reported savings downwards using some realization rate
18 because there's evidence that in the past reported
19 savings are higher than what has actually occurred, or I
20 should call it predicted savings, not reported savings,
21 for 2013 and 2014.

22 However, for this program cycle the IOUs develop
23 their predictions for savings taking into account
24 realization rates estimated in the 2006 to 2009 EM&V
25 studies, and the latest DR data. So, we felt

1 comfortable using, in the mid case, the savings reported
2 or predicted by the IOUs as is, without making any
3 further adjustments.

4 And for the POUs, we don't have that EM&V-based
5 confidence in the reported savings or predicted savings.
6 So, for the POUs what we did in the low demand case was
7 apply realization rates for efficiency programs
8 estimated in the 2006 to 2009 CPUC EM&V.

9 And in the high case we used reported savings as
10 is.

11 The mid case uses realization rates in between
12 the two, the high and the low.

13 The upshot is we end up, coincidentally, with a
14 mid-case and a high savings case 10 percent higher and a
15 low savings case 10 percent lower, but for different
16 reasons.

17 We also have natural gas program savings for the
18 IOUs that we handled the same way, and those reach 80
19 million therms in 2014 and decay to around 70 million by
20 the end of the forecast period.

21 Our new standards save us a couple gigawatt
22 hours by 2024.

23 On natural gas, the Title 24 Building Standards
24 update save us an additional 50 million therms by the
25 end of the forecast period.

1 Half of the new electricity savings that I
2 showed you in that early graph, in the forecast period,
3 are coming from price effects, which is not surprising
4 given the sharp rate increases that we have in the
5 forecast.

6 Okay, onto climate change. Basically, what
7 we're doing here is we're taking temperature scenarios
8 and using our econometric models estimating the impact
9 of these temperature scenarios, where average
10 temperatures are increasing, on electricity, peak
11 demand, and electricity and natural gas consumption.

12 So, these scenarios that we use for temperatures
13 come to us from the Scripps Institute, under contract to
14 the Energy Commission. And they have -- they ran for us
15 ten different climate change models, with two scenarios
16 each for a total of 20 scenarios.

17 And what we did was to take a scenario toward
18 the high end for the high demand case, and a scenario in
19 the middle in terms of temperature increase for the mid
20 demand case.

21 So, they're providing output or results down to
22 a 50 square mile grid area in California. So, what we
23 did is to take the scenarios that correspond to the
24 weather stations that we use in our forecasts.

25 So, for example, for SMUD we used the grid that

1 corresponds to Executive Airport, which is our weather
2 station for SMUD.

3 For the Riverside climate zone, a portion of
4 Southern California Edison, we used the grid area
5 corresponding to Riverside Airport, which is our weather
6 station.

7 So, for electricity consumption we estimated
8 changes in heating and cooling degree days based on
9 these temperature scenarios and apply that in our
10 econometric models where cooling and heating degree days
11 are an explanatory variable in the regression.

12 Natural gas consumption impacts through -- are
13 estimated through changes in heating degree days, so
14 less heating project for natural gas consumption because
15 of climate change.

16 And our peak impacts are estimated through
17 changes in the annual maximum daily average temperature.

18 So, this shows, for electricity consumption, the
19 impacts of climate change in the mid case. We have to
20 effects, opposing effects going on here. The green line
21 shows, the top line shows the impact when you consider
22 only the increasing cooling degree days on consumption.

23 However, there is a decrease in heating degree
24 days, which is going to bring down consumption, okay.

25 The net effect, increasing cooling degree days,

1 decreasing heating degree days puts you at the blue line
2 there, the bottom line.

3 So, by 2024 we have around 1,250 gigawatt hours
4 additional consumption due to climate change in the mid
5 case.

6 At the high case, the corresponding numbers
7 would be 2,400 gigawatt hours in 2024 from the increase
8 in cooling degree days, and a net impact in 2024 of
9 around 1,800 gigawatt hours.

10 For natural gas, this is a decrease in
11 consumption shown here because of less heating degree
12 days.

13 In the high demand case we reach over 600
14 million therms less consumption because of climate
15 change and in the mid demand case around 250 million
16 therms in 2024.

17 Percentage-wise, natural gas consumption impacts
18 are higher than they are for electricity and that's
19 because heating is such an important end use in natural
20 gas.

21 Here's our peak demand impacts, at the statewide
22 level this shows the results for the five major
23 utilities, along with the State total.

24 So, for the State as a whole, in 2024, we're
25 estimating an increase of around 1,000 gigawatt -- or

1 1,000 -- no, that should be megawatts, sorry about that,
2 around 1,000 megawatts higher in the mid demand case and
3 1,700 megawatts higher in the high demand case.

4 And this also shows the changes in temperatures
5 projected in our climate change scenarios from Scripps.
6 And the temperature we're using here is the annual
7 maximum daily average temperature in 6-3-1 form, meaning
8 we're taking 60 percent of today's temperature, 30
9 percent of yesterday's, and 10 percent of the
10 temperature the day before.

11 In the mid demand case we're getting, for that
12 temperature index, an increase of a little bit less than
13 one degree over the forecast period.

14 And in the high demand case we're getting an
15 increase of around one-and-a-half-degree days, one and a
16 half degrees over the forecast period.

17 Okay, comparing our CED 2013 preliminary
18 forecast results, which I've been showing here, with our
19 alternative econometric forecast, for statewide
20 electricity consumption the econometric model gives us
21 projected consumption two and a half percent higher in
22 2024, than in CED 2013.

23 For the peak, the econometric forecast is 4.5
24 percent higher in 2024.

25 And for natural gas consumption it's a whopping

1 9 percent higher in 2024.

2 So, what's going on here? Three things, I
3 think. The first has to do with efficiency. In the
4 econometric forecasts we didn't account for efficiency,
5 explicitly, unlike in the CED 2013 end-use forecasts.

6 The econometric models are based on historic
7 data that goes back to 1980. So, I believe that these
8 econometric models, although capturing the efficiency
9 trend and projecting it out, since it goes back to 1980
10 it's projecting an average trend that is much lower than
11 the trend we've seen in the last ten years.

12 Okay, because we know that since 1980 there have
13 been periods where there wasn't much going on
14 efficiency-wise, and energy efficiency efforts have
15 intensified in the last ten years.

16 So, I maintain that the econometric models
17 understate efficiency impacts and, therefore, overstate
18 the projected consumption.

19 Yes, a question.

20 MR. FERRON: Just a question, what are the
21 variables that go into the econometric model, is that
22 listed somewhere in this presentation?

23 MR. KAVALEC: Well, not here, unfortunately.
24 But the full estimation results are available in our
25 report. So, the variables used depend on the sector.

1 So, for example, the residential econometric
2 model includes per capita income, weather variables,
3 unemployment rate, a couple other ones.

4 MR. FERRON: Okay.

5 MR. KAVALEC: Okay, so that's one thing, one
6 important factor.

7 The second thing is that -- has to do with the
8 price elasticities. I mentioned before that we transfer
9 some of the price elasticities that we estimate in our
10 econometric models to our end-use models, but that the
11 exception to that is the commercial end-use model.

12 And the reason we didn't transfer that price
13 elasticity is that the commercial end-use model requires
14 price elasticities down to the end use in building type
15 level, okay.

16 The average commercial price elasticity in the
17 end-use model is around 15 percent. In the econometric
18 model it's around 2 percent. So, price elasticity is
19 measuring a percent change in demand for a given percent
20 change in price.

21 So, it's much higher in the commercial end use
22 model and that makes a big difference when you have
23 sharply increasing rates, as we do in this forecast.

24 So, I estimated that fully half of the
25 difference between the econometric and CED 2013 forecast

1 comes from this difference in commercial price
2 elasticities.

3 The third difference pertains to natural gas.
4 What we call our mining sector is actually a combination
5 of construction and resource extraction. And in the
6 econometric model these are combined together,
7 aggregated into one variable for consumption, whereas in
8 our industrial CED 2013 forecast they're projected
9 separately.

10 In our economic scenarios, all three of them
11 show a sharp decline in resource extraction output in
12 California. That decline is fully captured with a more
13 disaggregate methodology, as in CED 2013, compared to
14 the case where you have resource extraction combined
15 with another sector, construction, okay.

16 So, the econometric model doesn't fully capture,
17 in other words, the decline due to reduction in resource
18 extraction output over the forecast period.

19 COMMISSIONER MC ALLISTER: Hey, Chris, just a
20 question. So, I guess I'm wondering, so I'm sure there
21 are challenges to, you know, tweaking the econometric
22 models to account for some of this stuff, but it strikes
23 me there probably are some techniques to sort of -- I
24 guess, maybe you could talk about the challenges of, you
25 know, trying to capture the recent efficiency trends

1 and, you know, setting up the regression so you can kind
2 of do that and detect, actually, in the data the sort of
3 difference between the old and the new trends.

4 You know, I'm sure you've got some data
5 limitations and of the like, so maybe you could talk a
6 little bit about that. Yeah.

7 MR. KAVALEC: Okay. Yes, it comes down to data
8 limitations, basically. I've attempted to do this in
9 the past, but you get a very weak correlation between
10 efficiency program spending, for example, and
11 electricity consumption.

12 And that's because up until very recently it's
13 been pretty small in terms of total consumption, so it
14 kind of gets lost in the noise.

15 So, I'm hoping as we move along and we have more
16 years of efficiency program data and impacts to work
17 with we will begin to -- we'll start to be able to
18 capture this within our econometric models.

19 COMMISSIONER MC ALLISTER: Also, I would just
20 point out, so thank you, you know, it seems to the
21 extent that there are multiple effects on any given
22 project, say, so price elasticity, so they're -- so,
23 you've got price effects which seem -- you know, are
24 obviously a big driver. So, you get prices going up and
25 somehow the customer's reaction to those prices is going

1 to be either turn the lights off more, you know, sort of
2 basically forego some service because it's now too
3 expensive or, you know, sort of traditional
4 conservation, let's call it, or you're going to say,
5 okay, well, now, boy, prices are high and now I'm going
6 to install that lighting, or now I'm going to install a
7 bunch of widgets, or do a whole-house retrofit, or
8 whatever it is.

9 So that, the expression of getting to that lower
10 demand could take several pathways. Some of them go
11 through programs and some of them don't and I think it's
12 kind of important to appreciate that going forward. I
13 think the Navigant -- so, to the extent that that's sort
14 of the installation or, you know, the actual project-
15 based savings would potentially be -- would probably be
16 expressed through the Navigant work and some of the
17 forecasting on sort of the more technically-based
18 forecasting and less on the behavior.

19 But I guess I just wanted to sort of point that
20 out that the pathways to having reduced demand are
21 numerous and probably complementary in many ways.

22 MR. KAVALEC: And I'll also add to that, I
23 showed earlier a graph that provides estimates of total
24 efficiency impacts from the three sources, programs,
25 standards and price effects.

1 And one problem we've dealt with in the past is
2 attribution of savings to the different sources because
3 we know there's overlap between the different sources.

4 Programs sometimes are designed to ease, pave
5 the way for standards. Customers are more likely to
6 take part in incentives programs as rates go up, and so
7 on.

8 So, I guess my point is you run into the overlap
9 problem when you try and isolate individual efficiency
10 impacts because they're working together.

11 COMMISSIONER MC ALLISTER: Okay, thanks.

12 MR. KAVALEC: So, I always like to try and add
13 something, a little tidbit that's, hopefully,
14 interesting in my presentations.

15 In our economic/demographic workshops we have
16 talked about, we have heard discussion about this last
17 recession as being kind of unique in the sense that it
18 was a financial recession. But however you characterize
19 the recession, it's definitely had impacts on energy
20 demand.

21 So, I attempted to incorporate some of these
22 "non-traditional" financial variables into our
23 econometric models.

24 So, for the residential model I included or I
25 tested the impacts of foreclosures, bankruptcies and

1 median home price, and found that the variable that gave
2 me the most significant coefficient was median home
3 price, okay. Positive relationship, as median home
4 prices rise, people use more energy.

5 So, what I've shown here is the impact from the
6 housing prices during the boom and the bust period on
7 electricity consumption for the State, as a whole,
8 isolated from other economic effects, for example income
9 or the unemployment rate.

10 So, we start out in the year 2000, where home
11 prices begin to rise, until the median home price is
12 almost double by 2006, and the impact there is around
13 800 gigawatt hours for the State, as a whole.

14 And then we reach the bust part, prices start to
15 go down, foreclosures go up, and there's less
16 electricity consumption, all else equal.

17 And we end up in 2012 in terms of home prices
18 basically where we were in 2000.

19 So, what this is illustrating, I think, is the
20 wealth effects and the impact that they have on
21 electricity consumption.

22 So, as the key asset that you own increases in
23 value, you become more wealthy, so you can borrow on
24 your house, buy new toys that use more energy, build
25 additions to your home, and so on.

1 But then when the median home prices start to
2 drop or your home price starts to drop you're losing
3 wealth, okay. And all else equal, you're going to
4 consume less energy.

5 MR. CASEY: I have a question on that. It seems
6 like looking at average income or unemployment rates
7 might be a more direct way to get at that effect. Is
8 that something you've looked at, as well?

9 MR. KAVALEC: Yeah, the variable that was
10 introduced was median home price divided by average
11 household income in that year. So, I attempted to
12 account for the fact that incomes are changing at the
13 same time as median home prices are changing.

14 And as I mentioned, I attempted to isolate this
15 impact. So, also in the econometric model you have
16 coefficients for income, and the unemployment rate, and
17 other variables. But this is, hopefully at least,
18 isolated to the impact from home prices on the
19 electricity consumption.

20 Okay, in closing here's what we're working on
21 for our revised forecast. We've discussed incremental
22 uncommitted efficiency that we're all going to work
23 together on, or whatever it is we end up calling it.

24 For this preliminary forecast we used the
25 electric vehicle forecast developed in 2011 because we

1 didn't have a new one.

2 For the revised forecast the Fuels Office is
3 going to provide us a new electric vehicle forecast that
4 will be incorporated in our revised forecast.

5 They're also doing analysis to estimate
6 additional electrification in the State, in the ports,
7 and truck stops and so on, in addition to estimates for
8 electricity use by high-speed rail in the next ten
9 years. So, that will all go into our revised forecast.

10 We've incorporated climate change into
11 consumption and peak demand, but there's also a
12 potentially important issue and that is the effect of
13 climate change on temperature distribution. And an
14 average peak, quote average peak versus a peak demand in
15 a more extreme year.

16 In other words, is climate change going to
17 affect the distribution of temperatures? Are extreme
18 temperatures going to become more extreme relative to
19 the average?

20 And this is important because for some analysis
21 that this demand forecast is used for, for example
22 resource adequacy, the important metric or output is one
23 in ten peak demand not one in two peak demand. So, the
24 relationship between one in two and one in ten is being
25 explored by both us and Scripps and, hopefully, we'll

1 have something to report and incorporate in the forecast
2 in the revised version.

3 We haven't talked about ARRA, yet. Staff doing
4 the ARRA analysis in the Energy Commission have promised
5 us estimated impacts to include in our revised forecast.

6 And as always, we revise our economic
7 demographic data. Moody's and Economy.com provide
8 monthly updates for their econ demo data, so we'll be
9 updating our econ demo data for the revised forecast as
10 well, as I mentioned, we'll be reevaluating our rates.
11 So, we'll probably have a different rate forecast for
12 the revised version.

13 And I guess that's it. So, with that I'll ask
14 the dais for comments or questions.

15 COMMISSIONER MC ALLISTER: Thanks for that,
16 Chris. That was very helpful.

17 I guess I just have one question I've been kind
18 of noting down and I meant -- there were a bunch of
19 questions that I had and then you promptly answered in
20 your presentation, so I have a fairly economical list
21 here.

22 I guess on the natural gas, you know, those
23 percentages look high, as you pointed out, as far as
24 price escalation over time. But it seems to me we're
25 starting at a pretty low base, so I just wanted to kind

1 of ask about the baseline there and, you know, sort of
2 69 percent on top of what, right? So, just high is
3 relative historically, right?

4 MR. KAVALEC: Right. And the last couple of
5 years we've had close to historical lows we've had close
6 to historical lows.

7 COMMISSIONER MC ALLISTER: Yeah.

8 MR. KAVALEC: Yeah, that's a good point.
9 Percentage-wise it's a big increase. In absolute terms,
10 however, we're starting at a fairly low price.

11 COMMISSIONER MC ALLISTER: Yeah, and so it's --

12 MR. KAVALEC: In historical terms, the price you
13 end up with not that high.

14 COMMISSIONER MC ALLISTER: In our discussions,
15 you know, with the forecasting team I've just noted, and
16 with the natural gas team, you know, I think what they
17 struggle with, rightfully so, is how do you -- you know,
18 given the fact that we're in kind of an historical
19 anomaly and we've got this kind of new, brave new world
20 with respect to gas supply, it's pretty hard to -- I
21 mean you never know what's going to happen, but it's
22 really hard to know what bounds to use going forward.
23 So, I think that seems like a challenge across the
24 board, certainly for forecasting.

25 MR. KAVALEC: It is.

1 COMMISSIONER MC ALLISTER: And the price, the
2 high prices, the sort of high prices are relative to
3 where we're starting today, which is quite a low price,
4 so I think that's important to kind of keep in mind.

5 Yeah, I'll stick with just that question for now
6 and ask anybody else if they have a question.

7 COMMISSION CHAIRPERSON WEISENMILLER: I've got a
8 couple. The first one, Chris, is probably, you know, to
9 make sure that we get PUC input on the rate forecast.

10 For those of -- I think when we have our initial
11 discussion, I believe Commissioner Florio was here. But
12 anyway, one of the things, we're relying -- obviously,
13 both of you, all three offices struggled a lot with what
14 are rate impacts going on in the future.

15 We are relying on a model that E3 developed for
16 the PUC in this analysis. Now, at least I think the
17 last time some of the energy division people looked at
18 us like what model?

19 So, anyway, as you can tell the rate number has
20 a big impact on growth and energy efficiency, and so we
21 need to make sure that that's one which has been ground
22 truth pretty seriously with the PUC.

23 And again, you get to whatever -- again, this is
24 a baseline number.

25 I think the other part of the conversation,

1 probably when we get more into the self-gen forecast, is
2 certainly rate design, that metering can have big
3 impacts there.

4 So, again, we're going to need to all scratch
5 our heads on what's going on there, which will have
6 pretty significant impacts on your DG forecast.

7 So, I wanted to just flag that and encourage
8 whatever -- you know, whoever the PUC's experts are on
9 rates, really work with Chris and folks as part of the
10 process so we're aligned on that.

11 I think the other question was going to be in
12 the 70s, when we were struggling with whether to do
13 disaggregated forecast versus econometric, we went
14 towards disaggregated because we thought energy
15 efficiency was a real structural change and we could not
16 capture the energy efficiency impacts with, you know, an
17 econometrics model.

18 Well, in fact, we do have a pretty good history,
19 now. As Chris said, you know, it's not the full term.
20 But, presumably, in the econometrics there is some
21 baseline amount of energy efficiency.

22 But the things that we struggled with at the
23 time, the utilities argued a lot that the problem with
24 an end-use forecast was that it was not going to
25 consider future electricity uses, and they used the term

1 "phantom appliances".

2 And now as they come back into this field
3 saying, well, let's see, in fact in the 80s we didn't
4 think about computers, set-top boxes, you know, the
5 whole proliferation of stuff in your household.

6 And so, one of the things we always have to
7 struggle with on the end-use model is to really take
8 into account those new, miscellaneous things that occur,
9 which may or may not be embedded in the econometric
10 model, so that could be part of the delta.

11 I don't know, Chris, have you thought about
12 that, how to capture that?

13 MR. KAVALEC: Well, in general terms what we
14 need to do to keep up on electricity and natural gas
15 demand on an end-use level is get back into our large-
16 scale surveys. That's going to provide us the data.

17 In terms of capturing end-use elements with an
18 econometric forecast, that can be done to a certain
19 degree, the more years of data that you have.

20 And so, I'm hoping that in the next round, as I
21 re-estimate these models I do it with -- I can get data
22 more frequent than once a year, quarterly or monthly
23 data, and that should be able to tease out, to a greater
24 extent, impacts, end-use and efficiency impacts within
25 an econometric model, I'm hoping.

1 COMMISSION CHAIRPERSON WEISENMILLER: Well, that
2 actually -- you sort of anticipated my last question,
3 which was for some sort of commercial message on the
4 end-use surveys.

5 Obviously, as we go forward we're always
6 struggling with these are relatively expensive, but they
7 do provide the foundation for the forecast.

8 And I know one of the things we've been
9 struggling with in the last couple of years is trying to
10 get funding for those.

11 So, Chris, do you want to give us just some
12 background on what types of dollar amounts we're talking
13 about, what types of surveys and frequencies. And when
14 was the last time we did them, really.

15 MR. KAVALEC: The last survey we did was the
16 residential, the RAS survey in 2009.

17 The Title 20 legislation was intended to have a
18 survey for each sector done roughly every four years, so
19 you're kind of alternating one year -- or one two-year
20 period you're doing a residential, then you're doing a
21 commercial, then you're doing an industrial.

22 And we were cranking along pretty good until we
23 hit restructuring and then, like a lot of other things,
24 that kind of fell apart and it never really got
25 restarted to the same extent as we had before the --

1 before the restructuring.

2 In terms of dollars, well, you know, I was going
3 to say a few million, but once you start talking about
4 further disaggregation, going down to a much more
5 granular level, you're probably getting into the \$10
6 million to \$20 million area per survey.

7 COMMISSIONER MC ALLISTER: I want to just pile
8 on a little here because that's a terrific question and
9 point that Chair Weisenmiller made.

10 And my understanding is that the last CEUS, the
11 Commercial Survey, was like 10 years ago, now, 9 or 10
12 years ago, now. You know, which there have been many
13 changes in the commercial sector over that period and
14 it's really unfortunate that we don't have more recent
15 data than that. So, that would be sort of the -- yeah,
16 could you maybe talk about the -- so, we've got CEUS,
17 RAS, and there's an industrial one as well, somewhere
18 along the line, right?

19 MR. KAVALEC: Yeah, there's an industrial survey
20 and since I've been at the Commission one hasn't been
21 done. I think one may have been done in the early 90s.

22 COMMISSIONER MC ALLISTER: At risk of asking how
23 long that is --

24 (Laughter)

25 COMMISSIONER MC ALLISTER: So, '95, when did you

1 come to the Commission, Chris, you know --

2 MR. KAVALEC: Oh, okay, sorry.

3 COMMISSIONER MC ALLISTER: And how much do you
4 weigh? No, just kidding.

5 (Laughter)

6 MR. KAVALEC: Yeah, I would say at least 20
7 years.

8 COMMISSIONER MC ALLISTER: Yeah, okay, great.
9 Wow. Yeah, commercial is -- I think it was like '02 or
10 '03, or something when the last one was done.

11 MR. KAVALEC: It was started in '02 and was
12 finished in '04, yeah.

13 COMMISSIONER MC ALLISTER: Yeah, okay. I guess
14 I would just -- and I don't want to hog the microphone
15 here, but I think there are -- in some of the other
16 things that I'm doing at the Commission, and there's a
17 lot of synergy with what's going on with the IEPR, I
18 think there really are a lot of interesting data tools
19 that are coming up. I mean it's enabled -- a lot of it
20 is enabled by the Smart Meters, but not all of it.

21 I think lots of discussion about that. I don't
22 want to sort of tread -- I want to tread lightly here.
23 But I feel that to the extent that there are tools for
24 characterizing demand at a granular level and then
25 figuring out how to then take that and create knowledge

1 that informs the forecast, I think there's a lot of
2 really amazing potential coming up here quickly.

3 How we make that happen, how it gets paid for
4 and who drives it I think are open questions.

5 But I want to just point out and I'm sure the
6 PUC Commissioners have more concrete knowledge of this
7 and what's going on at the utilities, but I think that
8 actually could provide -- it could kill a lot of birds
9 with a limited number of stones.

10 And I think thinking about that as at least
11 getting us partway, where traditionally we would have
12 had to go with surveys is -- potentially, it's more
13 cost-effective and actually more effective, generally.

14 So, surveys are expensive, they're very time
15 consuming, they take a long time to get done and they
16 have some limitations. And I think we could get past
17 some of that stuff with some of these new data tools.

18 So, anyway, with that I'll pass to others on the
19 dais.

20 MR. CASEY: Chris, just a couple of questions.
21 On the slide you had on energy savings for the investor-
22 owned utilities, you mentioned the decay rate was
23 adjusted by 50 percent to account for new programs
24 making up that difference.

25 And I was just curious how that adjustment gets

1 reconciled with the ongoing effort on the uncommitted
2 energy efficiency savings. Is that effectively an
3 assumption about uncommitted energy efficiency or --

4 MR. KAVALEC: No, it's not meant to me. It is
5 new programs that aren't currently installed, but it's
6 meant to fill the void lost by decay or committed
7 savings.

8 MR. CASEY: Okay, but do those new programs have
9 funding or --

10 MR. KAVALEC: The mechanics of how that's done I
11 think is maybe a question for CPUC Energy Division
12 staff.

13 MR. CASEY: Okay.

14 MR. KAVALEC: My only knowledge of it is that
15 utilities are responsible for making up half of the
16 decay that occurs in their committed programs.

17 MR. CASEY: Right. Well, maybe just more of a
18 comment that as we look at the uncommitted energy
19 efficiency, we ought to look at that assumption and how
20 that factors in to the assumptions around uncommitted
21 energy efficiency.

22 MR. KAVALEC: Okay.

23 MR. CASEY: The other question and it kind of
24 builds off of Chair Weisenmiller's comments about the
25 energy saving associated with price effects, and it gets

1 to adoption of, particularly, rooftop solar for
2 residential sector. And I'm just curious how much of
3 the econometric model for the price effect reflects the
4 fact that, you know, conditions are much more favorable
5 for adoption of rooftop solar.

6 And, you know, you certainly have the theory out
7 there of the death spiral as rates go up, particularly
8 in those upper tier ranges it's going to create a huge
9 incentive for rooftop solar, and then your rate base is
10 going to decay, and rates will go even higher.

11 So, I'm just curious how much that got factored
12 into the analysis that you've done.

13 MR. KAVALEC: Well, as we'll see this afternoon,
14 the rate increases have a significant impact on adoption
15 of photovoltaics, as well as commercial CHP. So, that
16 gets factored in through our self-generation or on-site
17 distributed generation predictive models, which use
18 rates as an input.

19 MR. STEVENS: Do any of these forecasts take
20 into consideration potential increases in technology,
21 especially in terms of storage and distributed storage?

22 MR. KAVALEC: No, for us that's more of a supply
23 side type issue.

24 MR. STEVENS: I see.

25 MR. KAVALEC: We're just all about pure demand,

1 how much we're going to need.

2 MR. STEVENS: You know, my thoughts are that,
3 kind of along with what Keith was saying is that as
4 storage becomes more prevalent, and the technology
5 improves, and small-scale solar becomes more cost
6 effective, we do see that death spiral or whatever you
7 want to call it, a massive change in the market. And I
8 was just curious if that was taken into consideration at
9 all?

10 MR. KAVALEC: Not directly.

11 MR. STEVENS: Okay.

12 MR. KAVALEC: At least at this point.

13 MR. FLORIO: Yeah, on the issue of rate
14 forecasts, I think when Commissioner Ferron and I got to
15 the Commission we were both a little surprised that that
16 wasn't happening anywhere, and we've tried to build up
17 that capability. It's still a work in progress. I
18 wouldn't say we have anything publication worthy.

19 But you look at these numbers and you compound
20 it over 12 years, a 40 percent increase in electricity
21 rate sounds like a lot, but over 12 years that's only
22 around 3 percent compounded.

23 I cannot recall off the top of my head exactly
24 what the figure was in the work our staff did, but I
25 don't think it was significantly off from that. It was

1 probably a little bit lower, but I'm reasonably sure our
2 forecast did not have the same increases in gas prices.
3 And if you assume higher gas prices, you're going to get
4 higher electricity prices.

5 In fact, if I recall correctly, our staff even
6 discounted the utilities' gas price forecasts a little
7 bit. So, you know, we're still kind of feeling our way
8 on this but, you know, I don't think cumulative 3
9 percent or so a year is widely out of whack.

10 And, you know, the gas price is still a huge
11 factor so, you know, a lot of unknowns. In some ways,
12 you know, we've managed to keep roughly to the rate of
13 inflation over the last ten years or so, but that's in a
14 period of declining gas prices.

15 So, if that does level out, we may be looking at
16 more significant impacts.

17 MR. KAVALEC: And as I said, we'll reevaluate
18 our rates for the revised forecast and they may go down,
19 but we're not going to be anywhere near flat or nearly
20 flat rates as we've had in some of our past forecasts,
21 just because of all of the policy requirements and
22 activity going on.

23 MR. FERRON: and just to respond to that, that
24 point. I actually dug up the numbers that we were
25 playing around with, while we were sitting here, and

1 they are slightly more benign. And I think part of that
2 has to do with the natural gas forecast. Although,
3 there was not consistency between the different
4 utilities in terms of those assumptions and that was
5 what made the exercise that much more difficult.

6 The other observation I'll make is just doing
7 arithmetic on the forecast numbers here for changes, the
8 percentage, annual percentage compound growth is assumed
9 to be much greater in the short term and tapers off over
10 time, which maybe that's just a function of the math.

11 Intuitively, it seems as though the shape of the
12 curve would be the other way around that we may see
13 accelerating prices further out as -- as deeper
14 penetration occurs, more transmission upgrades, et
15 cetera, et cetera.

16 But the ranges are around, if you take the mid
17 case, between less than 3 percent up to 4 and a half
18 percent.

19 Well, actually, the PUC analysis and the CEC
20 analysis were within the same ball park.

21 MR. KAVALEC: Okay, I guess we have time for a
22 couple of questions, just a couple of questions from the
23 audience, if there are any.

24 MS. GANGOPADHYAY: Hello, this is Monisha from
25 DRA. Can everyone hear me?

1 MR. KAVALEC: Would you mind waiting a second,
2 Sierra?

3 MR. MARTINEZ: Sounds good.

4 MR. KAVALEC: Yeah, go ahead, Monisha.

5 MS. GANGOPADHYAY: Hi. I imagine Sierra might
6 be asking a similar question.

7 So, the revised demand or the adopted demand
8 forecast is due for completion at the end of the year
9 and sort of concurrently with that there will be a 2014
10 update that would be due for completion in February of
11 2014, to be used in the 2014 LTTP cycle, which would
12 tentatively begin in March of 2014.

13 As I understand, there's some contemplation
14 within the DOG community around calculating energy
15 efficiency potential by the climate zone, within the
16 utility service territories, and that would take some
17 time to complete.

18 I'm wondering if that -- if those inputs would
19 be incorporated in either the 2013 demand forecast or
20 the 2014 update in time for the 2014 LTTP cycle. And if
21 the 2014 update is -- I understand this is about the
22 2013 demand forecast, but I'm wondering if the 2014, if
23 the schedule is on target, as well.

24 MR. KAVALEC: So, as far as I know, what we're
25 planning to provide for the 2014 LTTP forecast, or LTTP

1 analysis is the forecast we're doing this year, in 2013,
2 which will be adopted towards the end of the year.

3 We're not planning to do an update of the
4 forecast before March of 2014 for the LTTP.

5 MS. GANGOPADHYAY: So, do you anticipate that
6 the climate zone impacts can be utilized for the demand
7 forecasts that would be used for the 2014 LTTP?

8 MR. KAVALEC: Yes. And in fact we've talked to
9 Navigant about this and they will have incremental
10 uncommitted efficiency results projected at the climate
11 zone level, and they will fold in nicely to our climate
12 zone forecasts that we have in our -- in CED 2013.

13 So, yes is the answer.

14 MS. GANGOPADHYAY: Thank you.

15 MR. MARTINEZ: Hi, my name is Sierra Martinez
16 and I'm the Legal Director for California Energy
17 Projects at NRDC.

18 First of all I want to say thank you, Chris, for
19 this presentation and to staff for all of the tremendous
20 work that goes into these forecasts. I know it's a very
21 complex effort.

22 And I wanted to say thank you to all of the
23 heads and representatives from the joint energy agencies
24 for appearing here today. It's a wonderful sign and a
25 show of a committed effort to get on the same page with

1 respect to energy efficiency forecasts, as committed in
2 the previous Senate Energy hearings.

3 I would also add that in addition to getting on
4 the same page for energy forecasts, part of the goal is
5 to ensure that we get the most reasonable energy
6 efficiency forecasts.

7 Two quick points on the presentation, first of
8 all, NRDC is hugely supportive of updating the end-use
9 surveys. Those are critical to making sure that we have
10 a reasonable forecast.

11 Secondly, on the name selection, NRDC would
12 recommend, simply, "projected energy efficiency
13 savings." "Projected" is simple and it's commonly used
14 in reference to other factors in the forecast.

15 When we forecast economic growth, which has
16 tremendous amounts of uncertainty around it, we don't
17 qualify it as "uncertain economic growth" or
18 "uncommitted economic growth."

19 So, we would simply recommend "projected energy
20 efficiency" like we have "projected economic growth."

21 We look forward to working with you between now
22 and August on the project energy efficiency assumptions.
23 Thank you.

24 MR. KAVALEC: Okay, I think in the interest of
25 time we will move to our next presentation. So, I'll

1 ask Hill Huntington to provide us his presentation, the
2 economic and demographic projections and data.

3 MR. HUNTINGTON: Good. Thank you and I
4 appreciate the opportunity to talk a little bit about
5 some of the work we've been doing with the Expert Panel.

6 My name is Hill Huntington. I'm with the
7 Stanford University, the Energy Modeling Forum. And I'm
8 going to be reporting a little bit on some of the
9 discussions we've had within the Expert Panel on energy
10 demand.

11 Actually, the conversations that I'll be talking
12 about are really discussions that I've had with not only
13 the California Energy Commission staff, but also other
14 members on the Panel. Jim McMahon is one and then Alan
15 Sanstad's the other.

16 We actually have a fourth person who's really
17 doing a lot more work on some of the hybrid modeling,
18 combining statistical with end-use models, but I'm not
19 going to be talking a lot about that. But that's Mark
20 Jacquard, who is from British Columbia.

21 So, what I'd like to do is just go through a few
22 of these things. Up and down? Oh, I hit the wrong one.
23 Okay, I gotcha. I've got it now, okay. High technology
24 here, you know.

25 So, we were asked to respond to a few issues,

1 one of which is just to review the available model
2 structures that are being used for the national economic
3 forecast and then the California economic forecast,
4 along with a demographic forecast.

5 And we were asked to look at the advantages and
6 disadvantages particularly with regard to the IEPR
7 forecast. So, that's the first issue.

8 The second one is to compare the accuracy of
9 some of these projections with known historical trends,
10 and so I'll give you a little flavor of some of the
11 kinds of things we've been doing there.

12 And then, finally, I want to evaluate whether
13 these projections are adequate for capturing some of the
14 uncertainty when you're going about the effort of
15 putting 10-year economic and demographic trends
16 together.

17 So, the IEPR economic projections, as Chris has
18 already talked about, actually combines a number of
19 different groups here and the groups we looked at
20 particularly, in our looking at the discussion, had to
21 do with some of the models from Global Insight, Moody's,
22 UCLA, and the demographic of the Department of Finance.

23 What we did was -- well, when we looked at the
24 projections, it's important to know that they do both
25 California and U.S. forecasts. These are coordinated

1 with each other, but they are done independently, in
2 separate models.

3 It's not like you take the U.S. forecast and
4 just simply share out what California's share is.
5 There's a whole separate set of models to do California.

6 And in each of these models there are a lot of
7 equations that people have there. And, in fact, that's
8 some of the challenges of doing some of the work that we
9 want to do, particularly with regard to uncertainty, is
10 that these are fairly large models.

11 One point I should emphasize, we've talked about
12 getting more granular projections. We discussed with
13 the different proprietors how they go about the question
14 of modeling particularly at the metropolitan area, or
15 any kind of disaggregated level of the states.

16 And I think it's safe to say that the
17 overarching conclusion here is that it's not modeled
18 very well there. And the reason why it's not is you run
19 into some very serious data constraints when you're
20 talking about some of these important drivers. And so,
21 I thought that was important to bring up in this
22 discussion.

23 And then, finally, on demographic projects the
24 groups tie these in with economic conditions. So that
25 if you have a more robust economy, that attracts more

1 migration into the state and you actually see that kind
2 of relationship going on.

3 So, what are the advantages? Well, there are
4 lots of advantages that I'm sure people would have for
5 any of these models.

6 But the one, let me just put out very quickly, a
7 lot of these models are really geared, primarily, to
8 look at more shorter-run kind of considerations which,
9 you know, people worried about monetary policy or
10 taxation issues.

11 But they run these projections tied with the
12 long-run path of the economy and that's -- and so I
13 think that's kind of -- it's an advantage that they're
14 not just looking at short run, they're looking at the
15 combination of short run and long run.

16 And lots of times these models are used to look
17 at a particular policy. You want to look at, well, oil
18 prices changes, or we're going to change monetary
19 policy, they're very good at looking at those kinds of
20 simulations, as you're doing one scenario at a time.

21 And as I said before, they integrate California
22 with national economic conditions.

23 Disadvantages, now, I'll say these from our
24 perspective of the Panel, one of our questions we really
25 wanted to look at was are these projections giving us a

1 good idea of the uncertainty involved when we're looking
2 at these projections?

3 Because as Chris has pointed out, this is a very
4 important driver in the projections.

5 And we felt, in general, that there were some
6 really serious -- some really uncertain issues in terms
7 of the long-run growth pattern of the economy. People
8 are really asking the questions of if the economy will
9 recover, how important will the demographic composition
10 of the labor force be and do we have the right skills?

11 What's happening to the long-run productivity
12 growth in the economy?

13 There's some real serious issues that have to be
14 addressed and these models do have long-run issues in
15 them, but that's not the primary thing that they were
16 originally developed for. They still do pick up these
17 issues and I don't want to say that they don't, but
18 there's not as much concreteness around those issues.

19 And so that's -- that led us into thinking of
20 the question, particularly if you think about more
21 pessimistic scenarios, and I'll talk a little bit about
22 that as we go forth.

23 And so, that's one issue is whether the long-run
24 growth paths are being picked up.

25 A second issue had to do with whether or not

1 they're incorporating the uncertainty in the way that
2 we're used to thinking about it in the energy sphere.
3 And, in particular, how do you assign a probability to a
4 particular kind of scenario? You have a lower-growth
5 scenario, how do you tell the decision maker what are
6 the chances of that happening?

7 And we found that the Moody's had done an
8 interesting technique. For those who are really into
9 it, it's called Monte Carlo analysis. Just think of it
10 as kind of doing lots of repeated simulations to try to
11 get numerical results that will tell you -- will kind of
12 address the question that instead of you having two and
13 a half percent growth, you had a two percent growth,
14 what's the chances that that's going to -- what's the
15 probability that that would happen?

16 And so, Moody's has done this kind of analysis
17 and we think it's a good start. It's interesting.
18 There's still some issues that need to be addressed,
19 which input variables do you change? And how
20 comprehensive are you in considering these different
21 types of inputs?

22 There's also a question of sometimes there's
23 some correlations going on between these -- you know,
24 you're changing factor A and it's changing factor B.
25 Well, like economic growth and energy prices, they may

1 actually move together. So, is there an issue there
2 that you have to worry about?

3 And then, finally, there's the important --
4 there's the issue of trying to identify which are the
5 most important factors that you're going to change?
6 Because these models are large, you could change,
7 probably, easily a hundred different variables, but you
8 really want to focus on the most important ones.

9 So, all these questions came up in our
10 discussion and it wasn't as easy to just sit down and
11 sort of write out an easy conclusion of this. And this
12 will be reflected in some of my final comments, as we go
13 forth.

14 Now, how are these variables doing on what is
15 projected? And, again, we could spend an awful lot of
16 time going through this.

17 But we just took a few variables, just for the
18 presentation here today. And one is the change in total
19 employment for California as you're going over this
20 period of time.

21 And what you see in the really, the line that
22 moves a lot, the blue line, the blue with diamonds
23 there, that's actual history. That's actually what you
24 see happening in the change going on, the change in
25 employment over time.

1 And then you look at all the different
2 projections and the big story here really is that they
3 really missed the recession and they tend to be a little
4 bit -- they tend to be a lot high on the great
5 recession, and they tend to be a little bit high
6 otherwise.

7 But, again, I think as you go out in time they
8 seem to be picking up -- they seem to be getting closer
9 and closer to what's actually happening. But that's
10 certainly a big story there.

11 You probably can see there are two projections
12 that are almost on top of each other. I tried to put
13 them in separate coloring. They're at the very top
14 there, with the dark maroon and then the lighter blue
15 there. So, that's on total employment.

16 The other issues are going to be very similar
17 kind of story. This is personal income. Again, the
18 actual number moves all around, but it tends -- the
19 projections tend to be high, particularly over that
20 recession period of 2008 and in the 2009 period.

21 And then as 2010 and 2011 come in, the
22 projections are closer to each other.

23 Manufacturing jobs, the same kind of story with
24 these projections and then, finally, the -- this is the
25 population growth, actually. Again, the projections

1 tend to be a little high on the population estimates,
2 particularly over this recession period.

3 So, that kind of gives you a flavor of what it
4 is. And as I'm speaking about some of the scenarios, we
5 then kind of thought about the issue, well, how do we
6 use these projections to develop scenarios that people
7 would want to look at?

8 And as I said before, the past projections tend
9 to exceed the actual economic and demographic growth,
10 particularly over the great recession.

11 And when we looked at the estimates, they often
12 came up with an optimistic case. And when we looked at
13 that, we said, yeah, maybe we could improve that, but
14 they probably did a pretty good job of kind of taking a
15 situation where you're more optimistic about what would
16 happen with GEDP.

17 So, we didn't spend a lot of time worrying
18 about, too much, of trying to develop another scenario
19 that would reflect those conditions.

20 But when it came to pessimistic cases, we felt
21 that there was still quite a bit of uncertainty there,
22 and because of this recent experience with the great
23 recession.

24 And we thought that -- and, in fact, when you
25 look at a particular model, I think the Moody's model is

1 a good example, but I think the Global Insight's the
2 same thing, maybe they have six different scenarios,
3 five of them all have to do with maybe more pessimistic
4 cases.

5 So, that kind of lends you to kind of feeling
6 that that's probably a good statement of where people
7 think the real uncertainty is involved in these issues.

8 So, what did we do? I think we talked it over
9 and, of course, in all of these discussions we had with
10 the proprietors of the models, and we talked it over
11 with the Commission staff, and I think we said, well,
12 let's go with an optimistic case.

13 But when it came to a more pessimistic case, we
14 thought more work needed to be done just to kind of make
15 sure we were covering bases, because there really is a
16 lot of uncertainty about these issues.

17 And we were suggesting something, which is I
18 think pretty much what Chris and his group have done, a
19 longer-term growth rate as one of the conditions, and
20 combine that with a second recession somewhere in that
21 projection.

22 Now, this is kind of like a way that I think
23 builds in a little more caution as you're developing a
24 pessimistic case, and that was pretty much what we
25 thought about.

1 So, where are we now on this particular thing so
2 far? We've had these discussions with the group of
3 proprietors of these different projections, the
4 different modeling systems. They've been very helpful,
5 I have to say, they've been very forthright in saying
6 this is what we know, this is what we don't know. It's
7 been some great discussions.

8 Clearly, these approaches have their strengths.
9 I can't imagine trying to develop a consistent set of
10 projections just using any other kind of technique, and
11 they do pick up some important economic linkages.

12 I've mentioned a couple of concerns we had. One
13 was the uncertainty about the long-run trends,
14 particularly with regard to the more pessimistic
15 assumptions.

16 Another concern we had was just how do you
17 represent this -- how do you take a really large model
18 and communicate the idea that we are uncertain about
19 these issues?

20 So, our plan at the moment is to, once we kind
21 of get the projection moving along a little bit, in
22 terms of future work we want to continue these
23 discussions with the vendors to understand just really
24 would be a good way to incorporate some of these -- some
25 of the scenarios. So that when they come up with a

1 pessimistic case are we talking about is that a 30
2 percent chance of this happening or is it a 10 percent
3 change of this happening? I think this is useful
4 information that we should be trying to communicate to
5 decision makers.

6 So, that's what we're trying to do. And I think
7 by having this interaction with the group we'll have a
8 better understanding of some of these fundamental
9 uncertainties.

10 And I believe at that point we'll probably be in
11 a good position to maybe even develop some -- our own
12 scenarios for the California Energy Commission that will
13 really come to grips with these issues.

14 So, it's not a short answers, it's not like, oh,
15 we sat down and we decided to do this. Because the
16 animal, the models were much more bigger and complicated
17 than we thought, but we do see some opportunities to
18 improve the representation of uncertainty in these
19 models.

20 So, with that I think I'll just kind of wrap up
21 my conclusions and ask if I could address any comments
22 that I might have gone over too quickly in my brief
23 presentation.

24 COMMISSION CHAIRPERSON WEISENMILLER: Well,
25 first, I wanted to thank you. And just for some

1 background for the other agencies, when I was arriving
2 here I had a letter on my desk from President Peevey,
3 commenting on our demand forecast or the methodology.

4 And so, one of the things I wanted to do was
5 provide some of this outside -- bring in an expert
6 panel. We have a very good staff, but to provide some
7 outside perspective.

8 Obviously, one of the things Chris and his
9 people are doing are always sprinting to the next
10 deadline.

11 And so to step back we hired an Expert Panel to
12 help us on this and take the longer-term perspective.
13 And, you know, you're hearing part of the results today
14 of that.

15 And so, again, I think it's sending the basic
16 message that we take this very seriously and, certainly,
17 we're reaching out in all the ways we can to improve
18 what we're doing.

19 I think the other question for Hill is that on
20 the econ demo, one of the reasons that was driving my
21 thought on disaggregation, aside from the fact that,
22 like I said, a lot of our need or assessments really are
23 based on a local level, is that it seemed like in terms
24 of recovery from the California great recession that
25 when we look along the coastal regions, you know, the

1 economy's coming back pretty strongly.

2 But in the inner regions, you know, the Central
3 Valley, the Inland Empire, it's really lagging.

4 And so one of my concerns, particularly as we're
5 doing this more local planning, is not having that sort
6 of smoothing together of sort of relatively robust
7 growth and relatively dismal growth giving us sort of
8 wrong message for some of these areas.

9 MR. HUNTINGTON: Yeah, that's a great question.
10 And I think in our discussions with the different groups
11 it was very much -- we talked quite a bit about this,
12 how California is, at a minimum, two separate states and
13 probably bigger than that.

14 But you really had to separate out the inner
15 regions from the coastal regions.

16 And, indeed, when you talk to these people and
17 they're doing their aggregate -- they're doing the
18 California estimates, they're very much aware of that.

19 And I think that even if you asked them could
20 you do a more disaggregate along the lines that you just
21 suggested, I think they could do that.

22 I think what they were trying to tell us,
23 though, is that if you really tried to get down to the
24 metropolitan area or the county level, some of the
25 levels that people are really talking about trying to do

1 for -- I mean, for electricity, energy efficiency's a
2 great example, or solar panels. When you start getting
3 down to those levels, getting the economic drivers right
4 for those is going to be a challenge. That's what I was
5 trying to get across on that.

6 COMMISSION CHAIRPERSON WEISENMILLER: Yeah, I
7 know. Yeah, I mean one of the things which -- you know,
8 having gone through prior rate case filings, you know,
9 the thing is when a utility builds up its budget for the
10 distribution system somewhere embedded in that is
11 something for all the local areas.

12 Now, it may well be a straight line and it may
13 not be particularly sophisticated in terms of
14 econometric demographics, but there is a forecast
15 differentiating between, say, San Francisco, Walnut
16 Creek and the Sacramento area on what the distribution
17 system needs are.

18 And again, it may not be particular good but,
19 certainly, at this point it's not very transparent on
20 what the uncertainties are, or even how they got there,
21 other than perhaps someone in the district office
22 drawing a straight line.

23 MR. HUNTINGTON: Yeah, and I guess that's right.
24 And I guess what these guys were telling us, at least
25 I'm interpreting this now, is that they were saying they

1 have more confidence on their projections, on their
2 aggregate projections than they do when you get down to
3 the smaller -- and as you go further and further down
4 into the local area, their confidence level falls off a
5 bit, I guess.

6 Any other questions on that? I know I covered
7 that material pretty quickly, but I did want to at
8 least -- yeah?

9 MR. FLORIO: I'm struck by the concern that it's
10 the more pessimistic cases that you're concerned aren't
11 being adequately represented. Because as people dealing
12 with the energy system and wanting to make sure we have
13 enough to meet our future needs, we tend to worry most
14 about the -- you know, things will be better than we
15 expect and we won't have enough energy as a result.

16 Were there similar concerns on the upside or is
17 it really -- you've emphasized that the more pessimistic
18 cases are the ones that you don't think are adequately
19 represented. Is it weighted pretty heavily in the
20 downward direction?

21 MR. HUNTINGTON: Well, no, I think we thought
22 both were really important. And one of the discussions
23 we had was we tried to get people to talk about, within
24 the utility planning and policy arena, is it more
25 important to be -- is it more important to -- are you

1 going to be in worse trouble if you over-estimate or
2 under-estimate? That's basically the question.

3 And we got, actually, a range of results. Some
4 people said, well, if you don't get enough, maybe you
5 can always -- at least, and it's a short enough time
6 period, you can at least trade on the market and maybe
7 you'll work around that.

8 But there was a quite a bit of discussion about
9 that and we actually think that that is still an
10 important issue that we began that discussion, and we
11 got part of the way there, but I don't think we ever
12 really got the group -- we also met -- I should add we
13 met with people from the utility industry, and we'd love
14 to get their reactions to this because -- because that's
15 an important question. That's probably the question
16 number one.

17 The question number two is when you look at the
18 economic and the demographic, why we spent more time on
19 the pessimistic case was we felt that there were still
20 some concerns about whether the economy was going to
21 recovery as rapidly or not.

22 And so I think when I say we spent more time on
23 the pessimistic, I think we were reflecting within the
24 set of models where was their uncertainty larger, but
25 that may not be the key uncertainty for what you have to

1 consider. So, that's a great point, I think that's
2 great.

3 MR. FLORIO: The other part I wonder about is we
4 redo this every two years, at least, and often every
5 year. So, to the extent we're off in our longer-term
6 projections, you know, that could start to get picked up
7 year by year.

8 I mean any thoughts about that?

9 MR. HUNTINGTON: Yeah, so if I think I
10 interpreted you right, you're sort of saying you're
11 looking at it and now, one or two years out, you look at
12 it and say, well, we're missing this so, therefore, we
13 need to make an adjustment. I think that's exactly
14 right. And, in fact, that's really the way to use this.

15 These are plans, these are -- this is to help
16 the planning process, it's not something that's going to
17 be in concrete for the next ten years.

18 And so, when you're going through that analysis
19 you -- I think it was Eisenhower said that "Plans are
20 worthless but planning is everything," or something, but
21 that kind of notion.

22 Using this as a planning device is great, but
23 just as a plan that you kind of file away is really not
24 a good use for this kind of report.

25 MR. FLORIO: Thank you.

1 COMMISSION CHAIRPERSON WEISENMILLER: Yeah, just
2 to follow up, I think just so people are clear. One of
3 your conclusions last year, if I remember right, was
4 that while we have a range from low to high that range
5 is probably too small that the uncertainty's greater.
6 Is that a fair characterization?

7 MR. HUNTINGTON: That was our thought about it.
8 And I think, partly, it had to do with the fact that
9 we'd just gone through this experience of going through
10 the great recession and that's kind of woken people up a
11 bit that maybe the bounds are a little bit wider than
12 what they're used to be looking at.

13 And that's one of the reasons why we kept asking
14 the question of how could we kind of make this -- I
15 think implicit we had this in mind, we wanted this
16 uncertainty, in our own minds at least, to be within a
17 certain range and we were looking for ways to make it a
18 little broader in our context.

19 And I think they are, but not -- on the other
20 hand, you don't want to make it so wide that it's not
21 useful at all, so that's the balance that you've got.

22 MR. FERRON: Well, I think this was an excellent
23 presentation. I think the way I'm thinking about this
24 is not so much about the scenarios, the levels of
25 optimism and pessimism, but the likelihood of them. And

1 that's something which we don't really address here.

2 But I think what I take away here is when we do
3 projections we look at long-term structural parameters,
4 like long-term economic growth potential, and those
5 things tend to evolve relatively smoothly.

6 Where we miss it is in the macro economic
7 variables, which are -- which tend to surprise and they
8 almost always tend to surprise to the downside, first.
9 You know, you have a recession followed by recovery, as
10 opposed to a rapid acceleration followed by -- you know,
11 it's the things which stimulate growth to the upside
12 don't tend to surprise in the way -- but I think
13 Commissioner Florio's right, we worry about being
14 surprised to the upside.

15 And that may yet happen. There may be some kind
16 of technological evolution where suddenly there are all
17 sorts of devices that require a lot of electricity. But
18 those, I think, because we do reforecasts every couple
19 of years, and we can observe the market uptake of that,
20 we're less likely to be surprised by the drop off in
21 demand which, in a sense, is all good news in that we
22 have very asymmetric risk.

23 Having electricity shortfall is, in a way, much
24 more painful than having over-capacity.

25 MR. HUNTINGTON: Good. Okay, thanks.

1 MR. KAVALEC: So, for our next presentation we
2 will hear from Alan Sanstad from Lawrence Berkeley, on
3 the disaggregation question.

4 MR. SANSTAD: Thank you, Chris. And thank you,
5 Commissioners for the opportunity to present a few
6 remarks today.

7 I want to say I am here as a member of the
8 Expert Panel that Hill is leading. Purely through a
9 fault of my own, my colleagues did not have a chance to
10 go to review and comment on the presentation today, so
11 I'm not going to implicate them, at least not yet. So,
12 that's why only my name is on it.

13 (Laughter)

14 MR. SANSTAD: My talk is picking up and
15 enlarging upon one of Hill's themes about uncertainty.

16 So there are, of course, very sound reasons for
17 moving ahead with increasing the granularity of the
18 forecasting model and building out down to higher levels
19 if disaggregation. Coordination among the Energy
20 Commission, the PUC and CAISO, better representations
21 enable the capability to represent efficiency programs
22 and renewables at the disaggregated level.

23 But the theme I want to pick up on is that it's
24 important to recognize that here, as in other areas of
25 computational modeling, this kind of effort involves

1 costs, as well as benefits.

2 And regardless of how it's down there is likely
3 to be certain limitations on what can be achieved in
4 terms of the performance improvements, the resolution
5 improvements that we're seeking.

6 The first is very sort of practical and hardly
7 surprising, and Hill talked about this, and it's data.
8 As granularity increases for any model, the data demands
9 to populate the model increase.

10 Obtaining, generating or otherwise coming up
11 with high-quality data needed to parameterize the
12 forecasting model, in particular, at a high degree of
13 spatial disaggregation is likely to be quite costly and
14 in some cases may be impossible. By impossible I just
15 mean that the data are not there and it would be
16 prohibitively expensive or time consuming to come up
17 with in any practical way on the time skills that we
18 need the model to evolve that.

19 So, you know, as one would expect, using sparse,
20 incomplete or lower-quality data than is otherwise
21 available will tend to offset the gains from increased
22 resolution. You're building out a model, but your
23 confidence in what it's doing at the disaggregated level
24 may decline.

25 There's a related issue, which is also practical

1 and it's been around for a long time, which is accuracy
2 at different levels of resolution.

3 So, in part, but not entirely because of the
4 data issue it's easier to predict aggregate quantities,
5 often, than very disaggregated quantities.

6 So, this is not something that's peculiar to
7 energy modeling. Economic growth, projecting U.S.
8 economic growth five years out, as opposed to Sacramento
9 economic growth five years out, they're different
10 animals.

11 An example that's fresh in my mind, I recently
12 did a paper that looked at the energy model the USEPA
13 uses for -- has traditionally used for air quality
14 regulation and is now using to develop the greenhouse
15 gas regulations, the greenhouse gas electric power
16 regulations.

17 So, I looked at a study they did in 2002 for one
18 proposal and their national aggregate projection of
19 electricity demand was, really, right, remarkable good
20 over a ten-year, it was a forecast error of less than
21 five percent.

22 But the model's disaggregated regionally in what
23 would now be the NERC planning regions for the
24 transmission system. There are regional errors up to 20
25 percent, okay. I mean the aggregate looked much better

1 than the disaggregate.

2 Why this happens is complicated. Partly it's
3 data and statistical, partly, as in many other cases
4 that have been revealed, there may be off-cancelling
5 errors, depending on how the model is put together, but
6 it's a cautionary tale.

7 Now, to move forward there I want to introduce
8 something that is quite more abstract, but it is a
9 general issue that has been around for a long time in
10 statistics, and allied fields, including econometrics,
11 but it's being more and more addressed in sort of a
12 focus of interest and research in other forums of
13 computational modeling, as modeling expands in science
14 and engineering.

15 So, there are principles of complexity,
16 accuracy, uncertainty that apply to the goal of
17 developing any high resolution model, including the one
18 that we're looking at here. So, it's a tradeoff.
19 There's a tradeoff between increasing the model accuracy
20 and on the one hand you'd like to increase accuracy,
21 you'd like to decrease uncertainty as the model gets
22 more complex.

23 But there's a fundamental limitation to what you
24 can do, it's called the bias variance tradeoff. And
25 here's a mathematical expression of it. This looks --

1 if you're not used to this, it will maybe look a little
2 hairy, but it says something quite intuitive.

3 So, you think about a model, you're forecasting
4 or trying to predict some quantity of Y with a model,
5 you have inputs, you have a model, and you say, okay, I
6 want to predict Y.

7 So, a basic measure of forecast error is what's
8 called the mean squared error. In some applications
9 this would be like a least squares type metric.

10 E here is expected value, mathematical
11 expectation or what you would expect to happen on
12 average.

13 So, there are two terms, the mean squared error
14 decomposes into two terms and one is called the bias.
15 And what this is, is it's the difference between what
16 you're trying to predict and sort of your model average,
17 what your model would do sort of in its mean tendency.

18 The variance is the uncertainty that's built
19 into your model, okay. If it was a statistical model
20 and you ran it many times, that's going to have some
21 spread and so the variance is built in.

22 So, the fundamental relationship here is the
23 mean squared error is equal to the bias squared plus the
24 variance. This is a mathematical relationship.

25 And the connection, the complexity can be

1 illustrated here, which is -- there's the number of
2 parameters or, more generally, the model complexity
3 increases, the bias may very well go down, particularly
4 if you're using statistical techniques in that sort of
5 application. But the variance of the uncertainty will
6 go up.

7 And there are techniques to sort of try to
8 optimally trade this off. One can put them together and
9 minimize. But the fundamental tradeoff exists.

10 And as I want to emphasize again, this is
11 traditionally something that's been looked at in
12 statistics, but it's more there's research that's going
13 on in the frontiers of applying this to general
14 computational models.

15 So, in the situation we're dealing with here,
16 which is the common situation of energy modeling, the
17 model is not sort of overtly statistical. I'm not
18 talking about the econometric models, but the demand
19 forecasting, the basic demand forecasting system that's
20 been around since the 1970s, essentially a deterministic
21 model.

22 So, there's an additional layer of something to
23 think about here, which is that in a model like this, as
24 is common, you're not going to generate a lot of
25 projects, right. So far we're not moving into doing the

1 Monte Carlo and so forth.

2 So, when you're only -- when you have a
3 deterministic complex, a deterministic model you're only
4 running it a few times. You may be actually getting it
5 coming and going as it were. As the model gets more
6 complex, you may be increasing the uncertainty, but
7 without gaining the -- reducing the bias or getting an
8 increase in accuracy because you're not doing it a large
9 number of times, you're sampling from an increasingly --
10 one model simulation, you can think of it as a sample
11 for an increasingly uncertain distribution, implicitly.

12 So, it's a danger that the uncertainty effect
13 would actually end up dominating. And now this is
14 subject -- this is very abstract, of course, subject to
15 many, many details of a particular model implementation.

16 COMMISSIONER MC ALLISTER: So how is --

17 MR. SANSTAD: Yes?

18 COMMISSIONER MC ALLISTER: Is there any way to
19 know? Is there any way to, you know, validate with
20 real-world data to know how, you know, whether bias is
21 decreasing or not?

22 MR. SANSTAD: In principle, yeah, there are
23 definitely techniques to do this. It's a complicated
24 problem. It's not an easy problem to solve.

25 As one gets into more and more complicated

1 models and particularly models that are extremely high
2 dimensional, but sort of fundamentally non-statistical,
3 the problem increases, right.

4 And part of what we're talking about in the
5 Expect Panel is in the evolution of improving the demand
6 forecasting system how can we introduce sort of new ways
7 of generating scenarios, assigning probability.

8 So, that work would tend to head in the
9 direction that we might be able to get some traction on
10 this. But in general, it's possible. It's a hard
11 problem.

12 So, you wonder why, this may be novel
13 considerations. It's coming. As I mentioned, this sort
14 of thing is being increasingly attended to in scientific
15 engineering computation. It hasn't been talked about so
16 much in energy modeling.

17 I think there are a number of reasons. One is
18 that the consequences of getting it wrong in the energy
19 policy modeling have traditionally not been that great,
20 okay. The models used to generate long-run insights
21 scenarios guide decision makings rather than actually
22 forecast specific numbers which will be used in a very
23 concrete way and acted on.

24 But in the terrain we're moving into now, in
25 California, we may want to exercise a little more

1 caution.

2 And I have in particular in mind that the use of
3 the CEC forecasts by the CAISO and part of the big
4 justification of the granularity is for them to do
5 operational and system planning, okay.

6 My understanding of all their processes is
7 still, shall we say, nascent, but it's very complicated.

8 But I think it's worth -- it's a concern that as
9 you move -- as the forecast moves, the application of it
10 moves more and more into actual system planning that
11 these accuracy issues are going to become more critical.

12 That Commissioner Florio brought up something
13 very important, which is that this stuff is never
14 written in stone, right. The dynamic -- the process is
15 dynamic, the planning process is always updated.

16 But I think that we need to think more carefully
17 then, possibly, than has been in the past about,
18 literally, the accuracy of the forecasts and the
19 consequences of forecast error. Forecast error is a
20 fact of life. Every model's wrong and so forth, right,
21 and you've heard this many times. All models are wrong,
22 some are useful.

23 The manner in which they might be wrong I think
24 we want to have -- bring closer to the center of our
25 attention.

1 So, just concretely, what we're talking about
2 here, for example, is moving down from utility service
3 territory level resolution to census tract level
4 resolution, in principle.

5 So, this can be done, this kind of
6 disaggregation, several different ways. For example,
7 one is to keep the aggregate forecast calibrated to what
8 it was, but filled down, right. So, you don't really
9 build back up the model, but you make it more complex
10 and fill down.

11 So, if you had good accuracy in the aggregate,
12 that would be maintained. But in this case you have to
13 wonder about what you're introducing in terms of error
14 at the more disaggregated level.

15 On the other hand, one could increase the
16 resolution of the model and then built it back up from
17 the bottom.

18 In that case one has to wonder especially about
19 what new kinds of error might be introduced in the
20 aggregate because of the issue of -- both the issues
21 I've talked about, the data, sort of the relationship
22 between aggregated and disaggregated. And always in the
23 background, this fundamental issue.

24 Again, Commissioner McAllister's point is well
25 taken, there's no hard and fast way of testing some of

1 these always in practice, but all the considerations are
2 there.

3 So, the recommendations I would suggest
4 essentially are pretty straight forward.

5 One is to really take a look at the data
6 availability and quality before moving ahead full steam
7 with the increasing granularity. It's not -- you know,
8 the data are always, you know, too scarce, too low
9 quality, not what you want. That's just the way things
10 work. So, it's not saying if it's not perfect, don't do
11 it.

12 However, I think in this case it's important to
13 be very clear and thorough about this as the process
14 moves forward to understand where the data issues might
15 be more and less severe as the model gets more granular.

16 And second is, as this process goes forward, is
17 to analyze the implications. I'm sort of repeating
18 myself of a few minutes ago. Analyze implications of
19 possible increases in model error at different levels of
20 granularity for the planning process.

21 So, for example, how would the CAISO hedge
22 against forecast errors that might -- at the very, very
23 disaggregate level that might be introduced or might be
24 increased here?

25 They have a very sophisticated risk management

1 and planning system, of course, so I think that going
2 forward this kind of problem is certainly within their
3 realm of technical expertise, and the realm of the
4 expertise of all the agencies.

5 But I would suggest that it might be highlighted
6 as a priority area going forward.

7 So, I look forward to further discussion and
8 engagement on these issues.

9 COMMISSION CHAIRPERSON WEISENMILLER: So, a
10 couple of questions.

11 MR. SANSTAD: Yes.

12 COMMISSION CHAIRPERSON WEISENMILLER: I mean,
13 obviously, disaggregation, as you say, you know, has
14 lots of uncertainty.

15 We've gone to the climate zone. I think
16 probably our next leap might well be to the local area
17 capacity markets for the resource adequacy part.

18 But in fact, whenever we adopt a forecast,
19 basically one of the next steps is the ISO magically
20 disaggregates it down to substation.

21 And in the PUC context, again, it is that sort
22 of substation level.

23 So, in fact, there is planning already. Now,
24 the question is, you know, how do we have the
25 conversation about the implications and how do we

1 provide somewhat better guidance but realizing that, you
2 know, Chris doesn't even want to think about substation
3 level forecasting. And, indeed, you know, that would
4 require us to say what HP is going to do next year, or
5 Apple, you know, once you got to the substation. So,
6 it's just a total nightmare.

7 But somehow in the planning process or
8 operational process they do go all the way down to that
9 level.

10 MR. SANSTAD: Right. Something I've been
11 starting to -- you know, as I said, my sort of
12 developing understanding of what they do is that, yeah,
13 they've been doing this already.

14 I think part of what that implies is there's an
15 institutional issue here, not just a technical issue,
16 about the interaction, you know, engagement and
17 cooperation between the Energy Commission and CAISO, if
18 the Energy Commission is always doing this.

19 I mean and that's sort of the first thing that
20 came to my mind. Okay, if Chris were to do this and
21 they're doing it already, okay, now, how does that work?

22 Because they have different procedures, they
23 have different models and they have different sources of
24 information, too.

25 So, I think it is, in part, a significant -- you

1 know, it's an important coordination problem, as well as
2 a technical problem.

3 COMMISSION CHAIRPERSON WEISENMILLER: Go ahead.

4 MR. CASEY: Yeah, if I could just add on to
5 Chair Weisenmiller's comments on this. That was
6 certainly going to be my opening comment is we do do
7 this, we do disaggregate down to the bus level. And it
8 is a process of taking the CEC forecast at each planning
9 area and then working with the utility. The utility,
10 ultimately, does the disaggregation down to the load bus
11 and that becomes the base case that we use for our
12 planning assumptions.

13 I do take a little umbrage with the notion that,
14 well, we shouldn't worry about it too much because it's
15 just planning.

16 We do, actually, approve infrastructure
17 improvements based on that disaggregated load data.

18 Now, we do mitigate some of the risk, given the
19 uncertainty, in that if we see a need, particularly in
20 the lower voltage systems, that is driven more in the
21 five- to ten-year time frame, we may defer taking any
22 action on that until we get closer to that operating
23 time, if the upgrade has sufficient window to allow
24 that.

25 But the fact of the matter is that, you know,

1 the electrical system does have to be modeled at that
2 level of detail.

3 And I know it's hard and there's a lot of
4 uncertainty around it, and we need to get better at it
5 but, you know, that's just a reality that it happens
6 today and will continue to happen in the future.

7 And the thing I wanted to stress is as we move
8 forward with looking at alternatives to what I would
9 call traditional infrastructure, whether it's
10 transmission lines or conventional power plants, you
11 know, the ability to project at a granular level of what
12 we think things like demand response or energy
13 efficiency will do is going to be critically important.

14 And, you know, it's not only what do you think
15 the demand is in those locations, but what's the
16 composition of that demand. Because if you're looking
17 at targeted energy-efficiency programs, you know, how
18 much of the demand there is residential, industrial,
19 commercial and what types of energy-efficiency programs
20 would be most effective at reducing it.

21 So, I realize this is a huge elephant that we
22 have to take on one bite at a time, but the -- you know,
23 the approach that Chair Weisenmiller suggested, maybe
24 focusing on the local capacity areas certainly, I think,
25 has merit.

1 We might even want to go more granular to
2 looking at, perhaps as part of the pre-planning IEPR
3 process, what are the critical load areas from an
4 infrastructure planning stand point we know are going to
5 be important, and maybe focus the more detailed granular
6 forecasting for those areas. So, maybe you just have a
7 dozen areas instead of, you know, 3,000 load busses.

8 And then I do agree there's a handoff from how
9 far the CEC takes it in terms of level of granularity to
10 where the ISO, and the utilities, and the other planning
11 areas in the State can then take it and drill down
12 further. And that's a scenario that I think we need
13 further discussion around.

14 But as I said in my opening comments, this is a
15 really critical area for us and we do have to get better
16 at this, despite the challenges.

17 MR. SANSTAD: Yeah, definitely. Yeah, and I
18 hasten to emphasize that what I'm trying to say here is
19 certainly don't not do this, but about how it should go
20 forward to maximally incorporate some of these
21 considerations.

22 I would think, you know, and again because it's
23 been going on, as you say, for a long time you already
24 do this.

25 I think part of what's at issue here is that in

1 the energy demand modeling world it hasn't been going
2 on, right. And so, and there are new -- I assume that
3 as you add that sort of demand patterns that are
4 relevant to efficiency planning at this very
5 disaggregated level that adds a new element of
6 uncertainty into your traditional practices.

7 And so, I think it's the nexus here between
8 those two that is sort of the critical thing, how the
9 methods you already use, which evolved implicitly or
10 otherwise, explicitly a certain amount of risk hedging
11 can be brought on board as this proceeds on the demand
12 forecasting level.

13 MR. FLORIO: Yeah, to put this in a very real-
14 world context, you know, we have a large nuclear plant
15 that's inoperable in Southern California and for all we
16 know may be dead.

17 And from a statewide perspective, the
18 implications of that are not that significant. But for
19 people in Orange County and Northern San Diego County
20 it's an enormous issue.

21 And, you know, the only way we figured out to
22 deal with that is we need to be a little more
23 conservative in what assumptions we make and bias our
24 decision in that direction given that, you know, we
25 can't be sure. You know, the range of uncertainty is

1 larger for the smaller area, so we discount some things
2 that we might not discount at the larger system level.

3 And I'm not sure there's much better than that
4 we could do at this point.

5 COMMISSION CHAIRPERSON WEISENMILLER: Yeah. I
6 mean just following up on Mike's comment. I mean, the
7 first thing we really have to deal with is, you know,
8 people talk about demand response, say on the Edison
9 system, but we need to know how much in Orange County,
10 not anywhere in the Edison system.

11 And the other is just operationally this summer
12 I mean we're looking at five subs in Orange County. And
13 if they go out of balance, we curtail.

14 So, when Mike's looking at options on how do we
15 deal with those, it really is at a substation level.

16 Or again, it's not -- you know, we might --
17 statewide we're happy, northern -- you know, everything
18 looks good, but that sub -- we may darken that sub if
19 things go out of balance.

20 MR. SANSTAD: Oh, absolutely. And again, I
21 can't emphasize enough that the importance of doing this
22 increasing granularity is very clear. I mean you're
23 giving examples of that.

24 It's just some of these considerations need to
25 be kept firmly in mind because the uncertainty, the

1 exigency of having to do it does not eliminate the fact
2 that there may be an introduction of considerable new
3 uncertainty in practice.

4 COMMISSION CHAIRPERSON WEISENMILLER: Yeah.

5 COMMISSIONER MC ALLISTER: So, just taking a
6 little bit longer term, because I absolutely agree with
7 what Mike and Bob have said here, I guess, and
8 without -- at the risk of going a little too wonky, I'll
9 try not to do that.

10 But I guess to the extent that demand response,
11 you know, we are looking at different supply options.
12 And, you know, I agree with Keith on let's focus on
13 what, pragmatically speaking, are the important areas
14 and the important issues sort of from a technical
15 perspective.

16 But it might actually -- you know, if we can
17 find a practical, sort of relatively straight forward
18 way to understand the -- you know, basically, the
19 broader uncertainty in any given case then maybe that
20 can help us. If we can quantify that in some way then
21 maybe that can help target what strategies might fit
22 different cases.

23 So, you know, long-term it's sort of like, okay,
24 with demand response how real is that going to be in
25 allowing us to avoid more traditional supply options and

1 not increase our risk and our uncertainty of brown-outs,
2 right.

3 So, if there's kind of a relatively low
4 probability and we're not sure, you know, kind of --
5 there are a certain range of probabilities for a given
6 scenario, then maybe that, in and of itself, could be a
7 reason why we would go focus on demand response there,
8 or focus on a given resource type.

9 So, I see some promise here, but it's certainly
10 a long-term promise, not a this-summer promise. But
11 kind of understanding this going forward, if we could
12 pick some metrics and sort of work through this in a
13 very pragmatic way that would be great.

14 MR. SANSTAD: You know, the practical
15 perspective is the one to adopt.

16 And to answer your previous question about
17 methods for dealing with this kind of stuff, so and this
18 is something that CAISO might already be doing, there's
19 a modeling analysis area that's called inverse modeling,
20 right, which would -- which might help here. It's sort
21 of a decision analysis, okay.

22 If you look at where you're analyzing demand
23 response at the very granular level and there are some
24 decisions that have to be made about system planning to
25 take account of it, okay, so now you're here, so work

1 back up. And say, okay, what are the implications --
2 you know, what are the implications of your error of
3 possible uncertainties in your model for this decision,
4 okay, and how is it going to affect it. What sort of
5 granularity do you exactly need in order to sort of
6 overcome the uncertainty in a way that you can count on
7 the demand response.

8 So, there are different -- you know, this is all
9 very quick, but there are different ways that one can do
10 this that I think would be promising.

11 MR. FLORIO: Yeah.

12 COMMISSION CHAIRPERSON WEISENMILLER: Well,
13 certainly, again, I think we're looking forward to the
14 Expert Panel helping us think through disaggregation. I
15 mean, certainly, as we go forward we know that we're
16 going to have to think more about data, we're going to
17 have to think more about the models. I'm sure Chris is
18 going to need more help.

19 But again, we're trying to figure out the right
20 balance and do this more step by step going forward.

21 But I think your notion of trying to do some
22 targeted stuff, too, would really help.

23 COMMISSIONER MC ALLISTER: So, should we ask if
24 there are questions from the floor, and the web? And
25 we're running a little bit after time. Oh, public

1 comments as well, yeah.

2 Yeah, great, so further questions.

3 MR. SANSTAD: Thank you.

4 MS. KOROSEC: Are there any questions for our
5 speaker here, before we move to public comments?

6 Right now just I know you're getting close to --
7 we're getting close to lunch here, but I do want to give
8 about five minutes for anybody here in the room, who may
9 not be here this afternoon, if there's anything that
10 you'd like to say now is your opportunity.

11 All right, seeing no one we're going to open.
12 We've got three folks on the phone-only, and I want to
13 give them an opportunity, as well. So, we're just going
14 to open the phone lines for just a moment, all right.

15 Okay, your lines are open, if anyone needs to
16 say anything before we break for lunch.

17 All right, hearing none I think we are ready
18 then to take our well-deserved lunch break.

19 We are running a little bit behind but I think
20 we should get -- Commissioners, with your indulgence,
21 we'll go for a full hour for lunch.

22 COMMISSIONER MC ALLISTER: Yes.

23 MS. KOROSEC: Okay. All right, so we'll return
24 back here at quarter 'till 2:00.

25 Thank you very much.

1 (Off the record at 12:45 p.m. for the
2 lunch break.)

3 (Resume at 2:00 p.m.)

4 COMMISSIONER MC ALLISTER: I apologize for the
5 delay. We had some logistical issues with our
6 colleagues here. And it's so much fun to have them in
7 town we just couldn't help to go out to lunch with them.

8 But I apologize for setting things back a little
9 bit.

10 So, let's get started in the afternoon.
11 Suzanne, do you want to say a few words to kick us off
12 or should I just -- okay, great. So, let's start with
13 the afternoon session with Asish.

14 MR. GAUTAM: Good afternoon everyone. My name
15 is Asish Gautam and I'll be presenting the customer side
16 distributed generation impacts prepared for the
17 preliminary forecast.

18 First, I want to go over the different sources
19 of data that we use to build and track DG activity in
20 the State.

21 First, we receive power plant reports from any
22 generator that has a one megawatt or larger capacity.
23 This source covers a lot of the industrial and mining
24 CHP.

25 The next source is the Emerging Renewables

1 Program. This is one of the first programs to fund PV
2 installations in the State.

3 The next couple programs are managed by the PUC.
4 This includes the Self-Generation Incentive Program, the
5 California Solar Initiative, the New Solar Homes
6 Partnership, and POU PV installation that's submitted to
7 us on an annual basis each year.

8 And one new source that we started tracking in
9 the last forecast is the Solar Hot Water Incentives
10 Program.

11 Other sources of data include a DG EM&V reports.
12 Usually, the data that we track gives us capacity and
13 location, and so we use the capacity and peak factors to
14 translate capacity of energy in peak impacts.

15 Another source is the PV cost projections
16 developed by EIA.

17 Something new for this forecast is the combined
18 heat and power for the commercial sector and for that we
19 are relying on a CEC-sponsored report that was conducted
20 by ICF last year.

21 This is the second time where we are using a
22 predictive model for the residential sector, PV and
23 solar hot water to forecast residential adoption of PV
24 and solar hot water.

25 The basic structure here is to look at -- to

1 conduct a cash flow, a payback type analysis and try to
2 use that to model adoption.

3 This is a method that's used by other agencies,
4 EIA, NREL. I think a similar thing is used by other
5 agencies that work on energy efficiency.

6 The payback calculation is based on looking at
7 the system costs, maintenance costs, photovoltaics, we
8 have inverter replacement costs, also factoring in any
9 incentives and fuel prices.

10 The payback is applied to a Bass Diffusion
11 adoption model and this is sort of the prototype, S
12 curve shape that's used to model adoption of
13 technologies.

14 The results differ by a demand scenario because
15 of differences in fuel prices and housing stock.

16 This is sort of a prototypical example of the
17 diffusion model. As you can see, there are different
18 types of customers that would correspond to depending on
19 where you are on the shape. So, that's that.

20 Next, for the residential sector model, the PV
21 system cost and performance data comes from existing
22 data collected from the CSI program and a couple of
23 other programs, and we also look at the EIA's forecast.
24 Solar hot water system cost and performance data comes
25 from a PUC-sponsored study on the cost benefits of solar

1 hot water.

2 We also rely on some internal products to do the
3 forecasting for PV. We look at the residential sector
4 model output and use that for system sizing. So, here
5 the residential model will supply us with the estimate
6 of average consumption and we would use that to size the
7 PV system.

8 This is looking at the average consumption,
9 factoring in the module efficiency and solar
10 installation for each of the climate zones.

11 For retrofit application we were trying -- we
12 constrained the system as to no more than 4 kilowatt.
13 And for new construction the constraint is not more than
14 2 kilowatt. These are sizes that we kind of see in the
15 CSI and the New Solar Homes Partnership Program data.

16 For the nonresidential sector, for PV modeling,
17 we weren't able to complete a predictive model in time
18 for this preliminary forecast, so we will rely on a
19 trend analysis, similar to what we did in the last
20 forecast.

21 Here, we're going to look at the rate of growth
22 in past installations and apply that to forecast stock
23 and then apply peak and capacity factors from the CSI
24 and SGIP evaluation reports.

25 Something new for this forecast is the combined

1 heat and power projections for the commercial sector.
2 The basic idea here is to look at how to meet on-site
3 demand for power and through thermal end-uses hot water
4 and space heating.

5 To facilitate the analysis we looked into our
6 CEUS survey data, this is our commercial end-use survey,
7 to build electric and gas demand profiles for the
8 different building types that are looked at in the
9 commercial sector.

10 Just a quick summary of the survey, we had
11 responses from 2,900 sites. It covers the 12 building
12 types that's looked in the commercial model and there
13 are four size categories.

14 We take these profiles and benchmark it to the
15 commercial model output and the floor space projections,
16 and then we have a tool that was developed as part of
17 the CEUS, called DrCEUS. And this is a building
18 simulation tool and it allowed us to create custom load
19 shapes that helped us with the system sizing, and the
20 CHP thermal assessment and economic modeling.

21 In the residential model we're using the average
22 customer rates that's developed for the preliminary
23 forecast, but for the CHP and the commercial we tried to
24 incorporate retail electric and gas tariffs.

25 And this is basically we take the monthly peak

1 consumption and try to match it to the applicable
2 tariff.

3 Then we take the details of each tariff and
4 escalate it based on the rate of growth projected for
5 the commercial sector. The rate of growth in commercial
6 electricity that was developed for this preliminary
7 forecast, this is probably not the way to kind of go
8 about it, because the way retail rates can be escalated
9 is kind of involved sometimes.

10 You can see, you know, a big jump in certain
11 tiers, or switch to different like charges, such as
12 fixed cost or demand charges.

13 But to kind of simplify the analysis, we decided
14 to just kind of escalate all of the components of a
15 tariff by the rate of growth that's determined from the
16 commercial rate.

17 The technology assumptions come from the ICF
18 report that was completed about a year ago, and we're
19 basically relying on all of the details that they came
20 up with. This includes the heat rates, install cost,
21 heat recovery, efficiency and maintenance costs.

22 And, actually, we basically will be using the
23 DrCEUS load shapes to do the impact assessment. This
24 will be total generation, on-site use, export and grid
25 purchase. And all of this will be used in the economic

1 assessment.

2 We also account for any SGIP incentives and tax
3 credits for CHP. And from this point on the adoption
4 modeling occurs the same as in the residential sector
5 model.

6 As far as results, I'll be going over the
7 statewide result. The individual planning area results
8 will follow in the other presentations later this
9 afternoon.

10 First, it's the non-PV energy impact. We start
11 at about 12,300 gigawatt hours in 2012 and then grow up
12 to just a little under 14,000 gigawatt hours, and
13 slightly above 14,000 gigawatt hours.

14 It may be a little hard to see, but there are
15 actually three scenarios in the top curve. What's going
16 on is there's some offsetting affects that kind of --
17 where the net effect is the scenario results are kind of
18 bunched together.

19 For example, in the low demand case we have high
20 electric rates and also high natural gas costs for the
21 CHP unit, but low floor space projection.

22 And then in the load demand we have low electric
23 prices but -- and also a lower gas price for the CHP
24 prime mover, but higher floor space estimate.

25 And so, the results are bunched together, but

1 the net effect is the bill saving still is a dominant
2 effect in the -- by 2024, the load demand is still about
3 four megawatts above the high demand scenario.

4 As far as growth rates, the non-PV energy is
5 growing statewide about 1 to 1.1 percent. This is the
6 Non-PV peak impact.

7 When we were putting our data together we
8 realized that there was an error in our processing of
9 historical data. This caused peak impacts to be
10 overstated starting in 2010, so we'll be revising this
11 downwards in the revised forecast.

12 The net effect is that the 2012 estimate for the
13 preliminary forecast is slightly below the 2011 forecast
14 and then starting in 2014 all three scenarios from the
15 current forecast are above the 2011 forecast.

16 The growth is about just under one percent a
17 year from 2012 to 2024.

18 As far as the growth from the commercial sector,
19 new additions is about 249 to 253 megawatts, and that
20 gives us -- and the growth in commercial adoption is
21 about 4.3 to 4.4 percent a year.

22 Next is the statewide PV energy impact. All
23 three scenarios are above the 2011 forecast. The main
24 reason for this has to do with the higher historic
25 growth and also the high retail electric rate

1 projections.

2 Here we start at about just under 2,200 gigawatt
3 hours in 2012 and end up just between 7,300 gigawatt
4 hours and 8,700 gigawatt hours.

5 As far as growth rates, statewide it's about 10
6 to 12 and a half percent a year.

7 MR. CASEY: I had a question on that graph. Can
8 you explain what causes that inflection point in the
9 projections?

10 MR. GAUTAM: Oh, yes. That corresponds to the
11 reduction in the tax credit.

12 COMMISSIONER MC ALLISTER: Yeah, I was going to
13 ask that question, too. So, I guess the PV, there's a
14 lot of uncertainty around the PV market just about, you
15 know, rates, and we talked about that earlier this
16 morning.

17 MR. GAUTAM: Yeah.

18 COMMISSIONER MC ALLISTER: And sort of, you
19 know, what's going to happen with the rate design
20 activity. And then also, certainly, the tax credit,
21 other incentives I think are less of a deal now. But
22 maybe you could explain a little bit about those
23 impacts.

24 Oh, maybe that's in your next slide, sorry.

25 MR. GAUTAM: Let me -- this is the statewide PV

1 peak impact. Let me just quickly go over this. The
2 starting point here for 2012 is just under 2,200 -- 700
3 megawatts and growing to between just under 2,000
4 megawatts to 2,300 megawatts.

5 And the growth here corresponds to the energy
6 just about between 9 percent to 10 and a half percent a
7 year.

8 One thing I wanted to point out was that in
9 starting in 2017 all three scenarios are approaching the
10 CSI goal for the 3,000 megawatt of PV. And again, one
11 of the reasons we reached that goal has to do with the
12 higher electric and also the high growth in recent
13 years.

14 And then just following up with what
15 Commissioner McAllister had mentioned about
16 uncertainties in the forecast. Right now the PUC's
17 involved in the Cost Benefit Study, the NEM Program.
18 And it's a little too early for us to look into how that
19 will change, so that's something that we're not really
20 getting into right now. So, we'll wait for the study
21 results to look into how we're going to incorporate them
22 in the revised forecast.

23 Another uncertainty is any changes in the retail
24 electric tariff. There's been some discussions about
25 moving to more fixed charges and reducing the higher

1 price -- reducing the rates in the higher tiers and
2 moving into the lower tiers. So, how that will impact
3 PV adoption remains to be seen.

4 Another uncertainty, a big uncertainty is the
5 Federal tax credit. And for CHP, some of the issues
6 that we have discussed in past IEPs has to do with
7 interconnection and standby departing load charges.
8 These things are still around. How they get resolved or
9 how they change going forward will have a big impact on
10 CHP adoption.

11 One of the things we'd like to hear from the
12 utilities is how they're approaching some of these
13 uncertainties in their forecasts for DG, so we'd be very
14 interested in hearing from them.

15 As far as some of the goals that are out there
16 for DG, there is the 12,000 megawatt renewable DG goal.
17 At least based on our analysis, we don't get to that
18 goal.

19 But this shouldn't be taken as something
20 conclusive about if that goal can be reached, because
21 we're only looking at a small -- or not small, but one
22 slice of the goal, and that's just the customer side
23 adoption. But then there's a lot of interest in
24 developing non-customer-owned DG.

25 Not long ago, LADWP released a solar station for

1 their PV feed-in tariff program, which was almost
2 immediately over-subscribed. So, there is interest in
3 developing non-customer-owned DG. But that's something
4 we don't get into in the demand forecast.

5 I'm just going to go over some of the next steps
6 for us that we will try to accomplish in time for the
7 revised forecast.

8 We have our ongoing data updates. You know the
9 program data get updated quite often, so we'd like to
10 incorporate that and put it into the revised forecast.

11 One of the things we want to do is take another
12 look at our residential sector model. When we designed
13 this model for the last IEPR we -- it's really an annual
14 model, so things like retail electric tariffs, and NEM
15 benefits is something we don't quite touch. But we want
16 to take another look at that and redo the model to be
17 able to better answer some of these questions on net
18 energy metering cost benefits.

19 We'd also like to finish our work on the non-
20 residential PV model.

21 That is it for me, so I'll take any questions.

22 COMMISSIONER MC ALLISTER: Just one quick
23 question. So, could you talk a little bit about the
24 characteristics of your peak impact analysis for PV?

25 MR. GAUTAM: Sure.

1 COMMISSIONER MC ALLISTER: Well, I'm really
2 thinking -- so, just looking at the left axis, the SB1
3 goal is 3,000 total distributed solar, but that's sort
4 of -- you know, that's --

5 MR. GAUTAM: The nameplate.

6 COMMISSIONER MC ALLISTER: That's the nameplate
7 value. So, you've made some assumptions about what part
8 of that is going to have a peak impact and I just wanted
9 to hear a little bit more about that.

10 MR. GAUTAM: Oh, yeah, so our total PV adoption
11 or stock in 2024 varies between 4,400 megawatts to just
12 under 5,100 megawatts.

13 And as far as translating the capacity to peak,
14 we still rely on the CSI EM&V reports. They estimate
15 the peak impacts and we basically use those for our
16 report.

17 COMMISSIONER MC ALLISTER: Okay, great. Thanks.

18 MR. GAUTAM: Yeah.

19 COMMISSION CHAIRPERSON WEISENMILLER: Hi, so a
20 couple of questions. First is when you were doing the
21 forecast did you differentiate between new construction
22 and existing facilities?

23 MR. GAUTAM: For the residential, yeah.

24 COMMISSION CHAIRPERSON WEISENMILLER: Okay. And
25 what sort of construction rate do you assume for

1 residential per year?

2 MR. GAUTAM: Construction rate?

3 COMMISSION CHAIRPERSON WEISENMILLER: Yeah, so
4 50,000, 200,000? How many new buildings a year?

5 MR. GAUTAM: Oh, that's an input from our
6 household model. I don't recall exactly what the annual
7 starts are from there, but that's something that also
8 goes into the residential sector model.

9 COMMISSION CHAIRPERSON WEISENMILLER: Okay,
10 yeah, it used to be more like 200,000 and I think now
11 it's like 50,000. Hopefully, it's going back up again
12 but, you know, it certainly makes a difference.

13 The other one -- so, just putting that down, the
14 other question is on existing buildings. Did you
15 differentiate between owner occupied and rented for
16 residential and commercial?

17 MR. GAUTAM: We didn't get into that kind of
18 detail right now. It is something we want to explore
19 more.

20 COMMISSION CHAIRPERSON WEISENMILLER: Right.
21 Because I'm assuming any sort of economic cost-
22 effectiveness model really is not that meaningful in
23 rented space.

24 MR. GAUTAM: Yeah. I mean, this is getting to
25 the spread incentive about --

1 COMMISSION CHAIRPERSON WEISENMILLER: Right.

2 MR. GAUTAM: Yeah. That's something we'd like
3 to revisit but right now we weren't able to get to that
4 kind of disaggregation.

5 COMMISSION CHAIRPERSON WEISENMILLER: Okay. And
6 I don't know, it sounded like in residential you looked
7 at average rates, but not the effective rate design.

8 MR. GAUTAM: Yeah. Again, this was an issue
9 that we didn't face so much in the last IEPR.

10 COMMISSION CHAIRPERSON WEISENMILLER: Right.

11 MR. GAUTAM: But it's kind of coming up and so
12 we want to revise the residential model to kind of look
13 at the different -- the characteristics of the different
14 tiers. You know, I think for PG&E almost half of the
15 CSI customers are on some kind of a time-of-use rates.
16 So, we'd like to kind of reflect that in our analysis.

17 COMMISSION CHAIRPERSON WEISENMILLER: Yeah, I
18 think one of the questions, certainly for the -- any
19 input we get from the PUC on the rate design or net
20 metering side of this equation will be good.

21 And the other one is just coming back to new
22 construction for a moment. I mean my impression was
23 from the E3 study you were finding that's potentially
24 very cost effective. So, again, you might see a much
25 higher penetration rate of new construction, than we

1 would in existing facilities.

2 COMMISSIONER MC ALLISTER: Also given that we
3 have, you know, zero net energy by 2020, so they have to
4 have it by 2020. I think they're gearing up for that
5 and some of the big builders are already doing that.
6 Yeah, that's --

7 COMMISSION CHAIRPERSON WEISENMILLER: It just
8 seems like as we move forward it would be good to
9 differentiate between new construction and existing and
10 ultimate existing to differentiate between owner
11 occupied and rented, perhaps not this year.

12 But then to start getting some feedback from the
13 PUC on sort of rate design, net metering types of things
14 so that our assumptions here are at least reasonable
15 from your perspective on where it's going.

16 MR. FLORIO: I mean it's very hard to know. I
17 mean there are competing bills in the Legislature on
18 rate design. And, you know, the Commission has a
19 proceeding ongoing that's kind of looking, from a
20 theoretical level, if we had legal discretion what would
21 we do?

22 I think there's been talk of a proposed decision
23 by September in that proceeding. I don't know if it's
24 going to -- Commissioner Ferron's shaking his head.

25 MR. FERRON: I think the study you mentioned --

1 I think the study you mentioned is not likely to come
2 out until the summer.

3 MR. FLORIO: Yeah.

4 MR. FERRON: Which would mean a PD would be by
5 September after that.

6 MR. FLORIO: Yeah, yeah, so it's -- I mean I
7 know it makes it really hard to try to forecast these
8 things. But, I mean, I'm not sure that using the
9 average rate is so bad given how much things are in flux
10 because, you know, right now there's a huge incentive
11 for upper tier customers to convert. But if the tiers
12 were flattened or eliminated that would go down, but
13 there would be more of an incentive for other people. So
14 how that all sorts out, I'm not quite sure.

15 COMMISSIONER MC ALLISTER: Well, and you've also
16 got the -- you know, you having financing, different
17 flavors of financing out there that's kind of, you know,
18 increasingly allowing margins to shrink a little bit,
19 and permitting people to make decisions with no money
20 down. So, the pencils are getting sharper and where
21 they actually fall, you know, in the value proposition,
22 and at what rate they're able to make it work I think is
23 very much an open question.

24 MR. FLORIO: Yeah.

25 COMMISSIONER MC ALLISTER: I wanted to just

1 follow up on something Chair Weisenmiller said, which
2 was sort of the -- well, when you were talking about,
3 you know, and I agree, the need to sort of consider
4 rented space and owned space differently. And I guess
5 it brought -- for me it kind of brings up a question of,
6 you know, how well do the predictive models and the kind
7 of bottom-up, or the sort of -- you know, the predictive
8 model and sort of actually the marketplace, and how we
9 see it, how do those sort of match up?

10 And I guess the -- you know, there's two
11 different ways of sort of making some assumptions, you
12 know, going forward, and then just basically
13 extrapolating from current trends.

14 You know, you do have -- the current trend is
15 you have a distribution of sizes, and people make
16 different decisions, and the sort of rational
17 calculation of cost effectiveness is part of that, but
18 not -- I mean, I'll often argue it's not even the
19 majority of the decision.

20 And, certainly, people at high tiers have a lot
21 of incentive, but there's a sizing variation that's
22 pretty large.

23 And so, kind of letting those chips fall where
24 they may and then taking the reality and extrapolating
25 forward is pretty different from applying a predictive

1 model.

2 So, I guess I would just, you know, ask that as
3 each year goes by, or each quarter and we have better
4 data, so see how those two match up and tweak the
5 assumptions, and maybe flesh them out a little bit more
6 as we go forward so we get a better -- part of that is
7 to get a better idea of what the decision making process
8 actually looks like in reality, so we can capture that
9 in the predictive part of this analysis.

10 MR. GAUTAM: Yeah, you know, the payback
11 approach is something that we looked at, initially, when
12 we were trying to move away from the simple, kind of
13 trend type analysis we'd done in the past, because we
14 wanted to kind of account for the incentives, reductions
15 in system costs, things like that.

16 And so the payback approach was kind of the
17 common approach that a lot of other agencies we're
18 using, so that's why we kind of went that route. But,
19 you know, that doesn't mean we're going to just stick
20 with this approach.

21 As more data becomes available, we would like to
22 expand the model in any way we can to improve it.

23 COMMISSIONER MC ALLISTER: Thanks very much,
24 very helpful.

25 MS. KOROSSEC: Do we have any questions for Asish

1 from the audience? All right, thanks.

2 All right, next we have Nick Fugate.

3 MR. FUGATE: Good afternoon. My name is Nick
4 Fugate and I work with the Demand Analysis Office.

5 We have five staff presentations remaining this
6 afternoon, one for each of the five major planning
7 areas, utility planning areas.

8 After each staff presentation we'd like to
9 invite staff from the utilities to come up and make
10 comments, and give their own perspective.

11 So, I'm going to start this afternoon with PG&E.
12 So, I'll be discussing our planning area results, and
13 talk a little bit about efficiency and self-generation.

14 As Chris mentioned in his presentation, earlier,
15 we have climate zone results for some of these planning
16 areas, including PG&E, so I'll be going over that.

17 And then sort of the meat of the presentation
18 will be our comparison to PG&E's forecast.

19 The utilities filed, back in April, their IEPR
20 demand forms, so we have all of their forecast
21 information and drivers to compare to our own.

22 So, here we see our electricity consumption
23 forecast. You're seeing all three scenarios and then
24 the 2011 adopted mid case is included as a reference.

25 Our preliminary forecast starts below our 2011

1 project by about 2.2 percent.

2 Consumption in the first year of the forecast
3 dips slightly from the base year. This is partly in
4 response to residential and commercial rate increases,
5 but also because PG&E experienced a slightly warmer than
6 average year in 2012. So, there's a corresponding dip
7 in consumption in the first year of the forecast, which
8 is normal weather. Chris talked about that.

9 And then growth in the mid case is right around
10 one percent per year, reaching just over 120,000
11 gigawatt hours by 2024. You can see that the trajectory
12 is similar to what we saw in our 2011 forecast.

13 So, here are our peak scenarios. The pattern's
14 very similar to our consumption forecast. One
15 difference is that you don't see that same drop in the
16 first year of the forecast relative to the base year.

17 And while 2012 was a warm year on average,
18 PG&E's peak temperature wasn't particularly high that
19 year, so the normal weather adjustment doesn't have the
20 same effect of bringing down the forecast.

21 Growth in the mid case is about 1.25 percent a
22 year, reaching just about 29,000 megawatts by 2024.
23 These scenarios reflect staff estimates of non-event-
24 based demand response, committed programs incremental to
25 the 2012 impacts that we saw.

1 The projected impacts reach around 20 megawatts
2 in 2024.

3 Also embedded in this are the climate change
4 impacts that Chris discussed earlier, and for PG&E that
5 amounts to about 420 megawatts in the mid scenario and
6 634 megawatts in the high case.

7 So, here's a graph of per capita consumption,
8 which is relatively flat in the near term, but rises in
9 the second half of the forecast period as consumption by
10 electric vehicles increases significantly.

11 The big drop in the first year of the forecast
12 reflects the combined impact of increasing population
13 and decreasing consumption, so that drives that way down
14 in that first year.

15 So, here we have a very similar chart to the one
16 you saw in Chris's presentation. You'll see almost an
17 almost identical chart a couple more times, just the
18 scale is changing a little bit.

19 These are our committed efficiency scenarios.
20 They show the combined impact of price effect standards
21 and utility programs. And for PG&E, the sum of these
22 impacts reached 45,000 gigawatt hours. And 16,000 of
23 that represents just committed impacts that are added
24 over the forecast period.

25 So, here are self-generation peak impacts.

1 We're projecting self-gen to reduce peak demand by about
2 2,100 megawatts by the end of the forecast period and
3 consumption by about 10,000 gigawatt hours.

4 Most of the increase in self-gen peak impacts
5 comes from -- you know, during the forecast period comes
6 by way of about 2,000 megawatts of additional installed
7 PV capacity.

8 COMMISSIONER MC ALLISTER: Nick, I'm sorry, just
9 I wanted to go back to the previous slide. I didn't
10 quite follow. That was a tightly phrased, very precise
11 description that you gave and I think I just didn't
12 quite take it in.

13 So, these 16,000 additional gigawatt hours
14 correspond to what, exactly?

15 MR. FUGATE: So, you can kind of -- well,
16 there's -- we start at about a little under 30,000 and
17 so just over the forecast period we're adding about
18 16,000 gigawatt hours.

19 COMMISSIONER MC ALLISTER: Okay.

20 MR. FUGATE: So, by 2024 we're up at around, you
21 know, 55,000 gigawatt hours.

22 COMMISSIONER MC ALLISTER: Okay. So, the 55,000
23 you're referring to was from 1990?

24 MR. FUGATE: I'm sorry, 45,000 gigawatt hours.

25 COMMISSIONER MC ALLISTER: Forty-five thousand

1 was from 1990 cumulative, is that --

2 MR. FUGATE: Yes. So, well, I mean this is
3 all -- as Chris mentioned, this is all relative to a
4 1975 baseline. So, this is the impacts of -- you know,
5 if we hadn't done anything, no standards, no programs,
6 nothing.

7 COMMISSIONER MC ALLISTER: Got it, got it, got
8 it.

9 MR. FUGATE: This is how much more.

10 COMMISSIONER MC ALLISTER: Yeah, so this is from
11 the beginning of time with respect to the Energy
12 Commission.

13 MR. FUGATE: Right.

14 COMMISSIONER MC ALLISTER: Okay, great.

15 MR. FUGATE: Okay, so here's our climate zone
16 map again. The table in the upper right-hand corner
17 describes the different climate zones that you find in
18 PG&E's territory. So, PG&E's territory is the -- I
19 guess that's magenta, the color on the map.

20 So, climate zones 2 and 3 are inland areas.
21 They cover Sacramento and the San Joaquin Valleys.

22 Climate zone 5 represents most of the Bay Area,
23 so San Francisco, Oakland and Marin County.

24 And the rest of PG&E's territory is covered by
25 the coastal areas, covered by climate zones 1 and 4.

1 MR. CASEY: Just a question on climate zone 1.
2 I was just curious, you've got Humboldt area in climate
3 zone 1, then it looks like you have Lassen and portions
4 of El Dorado County as well in climate zone 1, and they
5 just strike me as very different geographic areas.

6 MR. FUGATE: Yeah, I'm not sure how that gets --
7 you know, how we allocate to the different climate zone.
8 Well, Chris has --

9 MR. KAVALEC: Yeah, I'm afraid we need someone
10 with more institutional knowledge than I have to go back
11 years to describe this process.

12 But, basically, it's the weather patterns are
13 supposed to be similar, even though we have inland areas
14 and coastal areas. But I can get back to you on the
15 specific derivation of these climate zones.

16 MR. CASEY: Sure, that would be fine. Thanks.

17 MR. FUGATE: So, here are consumption results by
18 climate zone and we see that the fastest growth in both
19 consumption and peak demand over the forecast period is
20 projected to be inland, in the climate zones 2 and 3.

21 So, this reflects the expected resumption of
22 migration from coastal to inland areas. This is
23 something that decreased during the recent recession, so
24 it's expected to pick back up again.

25 And as an example, growth in population from

1 2013 to 2024, in the mid demand case, is projected to be
2 about 21 and 23 percent for climate zones 2 and 3,
3 respectively.

4 And when you compare that to climate zones 4 and
5 5, where you only see an 8 to 4 percent.

6 Similar results for the peak growth by climate
7 zone. Particularly in the mid case growth is greatest
8 in the inland areas.

9 Potential climate change impacts contribute to
10 peak demand growth in climate zone 3. The projected
11 increases in annual maximum temperature are highest in
12 that zone, in both the mid and high demand cases.

13 So, I just threw this chart in here for
14 reference, just so that you would have the numbers in
15 the packet. It shows the first year of the forecast and
16 the last year, and then the average growth rate by
17 climate zone for consumption and peak.

18 I've also included a link to our website where
19 you can download more detailed results. Also, I mean,
20 you'll find all of our forecast forms there, so just
21 wanted you to have that.

22 Okay, so moving on to comparing our forecast to
23 PG&E's. PG&E provided us with a managed sales forecast.
24 So, before we could compare forecasts, we had to add
25 back in their demand reductions due to efficiency that

1 was beyond what we considered committed efficiency.

2 So, PG&E's forecast, it was also for their
3 service territory, whereas ours is for the entire
4 planning area. So, to make the comparison we mostly
5 looked at growth rates.

6 So, aside from two key differences, which I'll
7 mention in a moment, our sales forecast is similar to
8 PG&E's. We have high growth in the residential sector,
9 less in the commercial, and then a pretty flat
10 industrial forecast.

11 The big difference is we've found where that
12 PG&E's forecast shows a much higher rate of growth in
13 households and less growth in electricity rates.

14 So, when we adjust for those differences, we
15 found that our forecasts were, the growth rates were
16 actually pretty close.

17 So, here's a graphical depiction of what I was
18 just talking about.

19 So, PG&E's unmanaged forecast has a much higher
20 growth rate than ours, so that's the green bar on the
21 left there.

22 And then our CED 2013 preliminary, I've got
23 three bars listed there. The blue one on the left is
24 before any adjustment, so that's 0.79 percent growth
25 compared to PG&E's 1.2 percent.

1 And then each adjustment that we make, one for
2 the difference in household growth and the other for the
3 difference in rate growth, each adjustment that we made
4 brought us closer to PG&E's overall growth in sales.

5 So, after those two adjustments we were at 1.16
6 percent.

7 COMMISSIONER MC ALLISTER: Nick, can you
8 describe the nature of the rate differences between the
9 two?

10 MR. FUGATE: Yeah, I don't want to get into too
11 much detail about the rates because we've granted the
12 utilities confidentiality for their rate forecasts.
13 I'll just say that, you know, Chris talked about, you
14 know, the statewide rate forecast is -- you know, we're
15 showing a 40 percent increase over the forecast period.

16 So, I'll say that that was higher than any of
17 the utility forecasts.

18 And so this is a similar graph, but for the peak
19 forecast. And for peak growth, PG&E's unmanaged service
20 territory forecast shows an average growth of 1.47
21 percent from 2013 to 2024.

22 Our preliminary peak growth for the planning
23 area was 1.2 percent. So, we made the same two sort of
24 back-of-the-envelope adjustments for housing and rate
25 growth and that increased our peak growth to 1.57

1 percent.

2 So, after that we actually end up being a little
3 bit higher than PG&E's. And the main reason for that is
4 that we showed high growth in peak demand from 2013 to
5 2014, while PG&E showed very little growth for that
6 year.

7 So, we'll still be talking with their
8 forecasters to try to figure out what's going on there,
9 see if we can reconcile that last little bit.

10 MR. CASEY: Nick, just a question on this
11 analysis. I'm a bit unclear what you do with it in the
12 end. It sounds like if you adopt similar assumptions,
13 your CEC model gets you closer to what they're
14 forecasting, but you won't be able to --

15 MR. FUGATE: Yeah, this is really an exercise in
16 just making sure that we understand the differences,
17 both in methodology and in inputs between the two
18 forecasts, so that we can convey that to decision
19 makers.

20 MR. CASEY: Okay. And, ultimately, will there
21 be some consideration of whether you might change the
22 assumptions used in the CEC report?

23 MR. FUGATE: Yeah, that's part of this next
24 process, from going from the preliminary to revised
25 forecast we'll be going over these differences and

1 deciding, you know, which -- you know, which
2 recommendations from the utilities will help us, you
3 know, get closer together, which ones we want to
4 incorporate into our own forecast.

5 MR. CASEY: Got it. Yeah, thank you.

6 MR. FUGATE: So, that's all I have for PG&E, if
7 there are other questions?

8 COMMISSION CHAIRPERSON WEISENMILLER: No, I
9 think that's good. If we could hear from PG&E, now,
10 that would be a good step, but thanks, Nick.

11 MR. PLUMMER: Hi, Matthew Plummer here with
12 PG&E. With me here today is Ipek Connolly, who's the
13 Manager of our Load Forecasting Group.

14 Before I turn the microphone over to here for
15 some specific feedback, I just want to thank the
16 Commission and thank staff for their continued
17 collaboration and openness.

18 I know that everyone, internally at PG&E, has
19 been in extensive conversations on the forecast and just
20 the openness and collaboration has made the process very
21 easy, and very smooth, and I look forward to this as a
22 continuing conversation.

23 So, with that --

24 MS. CONNOLLY: Thank you. My name is Ipek
25 Connolly and I'm the lead of the forecasting group at

1 PG&E. I would like to also thank the Commission for
2 allowing us to make comments on this process. And I
3 also want to thank staff for both producing a very
4 comprehensive, very well thought through and very well
5 documented forecast that will help us chart our future
6 in much better ways.

7 As well as thank especially for the
8 collaborative process, for the time that they've spent
9 going over some of the details of the high level results
10 with us that helped our understanding of where we may
11 have some differences.

12 And we will be looking forward to continuing to
13 work on those issues.

14 And today I'm going to be making a very
15 preliminary, high level comments based on what we've
16 been able to gather so far.

17 So, just like the staff explained, there's a
18 step involved in going from what's presented in the CED
19 today to what we consider our distribution area
20 forecast.

21 So, we tried to make those adjustments and also
22 tried to bring here some sense of what the two forecasts
23 looked like, at least at a high level.

24 So, this first chart is what we consider our
25 distribution area forecast, which is shown by the blue

1 line. And the red line is the staff's forecast for the
2 planning area, for PG&E planning area. So, there's a
3 difference in the levels, that's one of the differences.

4 The other is, again, as mentioned the staff
5 report does not include the full extent of what we
6 consider projected energy efficiency improvements. And
7 we tried to reflect that in our -- the way we understand
8 it and that's subject to confirmation. And that's shown
9 by the dotted line.

10 And after making those two adjustments we see
11 that we're actually pretty close in terms of expected
12 growth rate over the next -- from 2013 to 2024. So,
13 this is compounded annual growth rate.

14 So, staff projects about .52 percent per year
15 growth and our projection comes to about .74 percent per
16 year.

17 There are many differences in terms of how we
18 approach this forecast. There's differences in the
19 models. There's differences in chosen drivers for some
20 of the sectors. There's differences in the sources for
21 those drivers and assumption.

22 So, when we dig down into the forecast we do
23 recognize that there's a lot more differences than that.
24 But it is -- at this level it makes us feel good that
25 we're this close in terms of you, you know, at the end

1 of the day where we expect to end up.

2 Now, the one biggest factor that contributes to
3 this difference in the growth rate is the projected
4 increase in electric rates that's underlying the staff's
5 projections versus our own projections.

6 And I'm very pleased to hear that staff intends
7 to look at that and work with all parties involved in
8 the effort to come closer in terms of those
9 expectations.

10 I know we have -- this is not an area that we
11 can comfortably talk and get into the details here
12 because it involves a lot of confidentiality but there's
13 a couple of things that I can point out.

14 One is when we look at historically the rate
15 increases for the last 10 years, 15 years, and this is
16 also in staff's report, the rate increases in inflation
17 adjusted, real terms have been almost steady, no
18 exceeding the inflation rate.

19 In general, this is our expectation and this is
20 our goal. We will work towards this goal.

21 In terms of producing this forecast we made a
22 very generic assumption, which is not necessarily
23 consistent with -- you know, we will provide some
24 requirements related inputs, so those numbers are
25 slightly different than what we used starting this

1 forecasting period.

2 But our assumption was inflation plus one. And
3 the staff's underlying electricity rate forecast is
4 inflation plus, I believe, 2.8. So, if CPI is about,
5 you know, 2.8 to 3 percent it implies annual growth rate
6 in exceedance of 7 percent, or 6 percent.

7 So, we consider this to be a little on the high
8 side and we're encouraged to hear that this will be
9 reviewed.

10 Another area that, again, I want to emphasize
11 here is this practice of excluding some part of expected
12 energy efficiency savings from the forecasts. That
13 creates a lot of confusion in understanding a lot of
14 inefficiencies in information exchange for decision
15 makers, or public, for other users who don't, on a day-
16 to-day basis work with these numbers. They can get, you
17 know, information that may not be accurate, so I'm very
18 pleased to hear that staff is moving in that direction
19 and we support this.

20 I also would like to commend staff for
21 developing econometric models and using them along with
22 the end-use models to inform their forecasts. This is
23 an area that helps us tremendously in terms of, you
24 know, having a better understanding from what we're
25 getting from both of these approaches and being able to

1 incorporate them into what ultimately comes out of this
2 body, and for us also to use in our future projections.

3 So, this is all I have to say and thank you
4 again, very much. And we will continue to work with
5 staff and we're very interested in getting into the
6 details.

7 With that, if you have any questions, I'd be
8 happy to answer.

9 COMMISSION CHAIRPERSON WEISENMILLER: Yeah, a
10 couple questions. First is Nick talked about what he
11 thought was having the relative difference, causing the
12 relative differences. Is that -- you know, is your
13 conclusion similar to his that it's pretty much rates
14 and households?

15 MS. CONNOLLY: Those are the main two, but then
16 we haven't really gone into the details.

17 COMMISSION CHAIRPERSON WEISENMILLER: Right,
18 sure.

19 MS. CONNOLLY: I did not notice, for example, in
20 the commercial sector we're very different.

21 COMMISSION CHAIRPERSON WEISENMILLER: Okay.

22 MS. CONNOLLY: You know, I suspect that, again,
23 there are -- I was looking at numbers without the
24 incremental energy efficiency. First of all, that will
25 bring it down and I don't know exactly how much.

1 The high electric rate forecast is going to
2 cause that to be diverging, as well as elasticity. So,
3 I'm not sure, you know, when we look at the details
4 whether we're consistent and we have consistent views on
5 what the drivers are, and what's expected for those
6 drivers.

7 But I know we're very close in the industrial
8 sector. I know agricultural, they're expecting a
9 continuation of the recent increases that we've been
10 seeing and so they're forecasting higher than our
11 forecast, which I kind of like that. But we're looking
12 at a longer term forecast.

13 I think for the short term I know that with the
14 drought we're going to probably see a little higher
15 agricultural sales than what one would expect in a
16 normal weather. But then the question is how do we
17 extend that for the long term.

18 But agriculture is a small portion of the
19 overall load. Yeah, so --

20 COMMISSION CHAIRPERSON WEISENMILLER: Okay.
21 What about, you know, staff talked earlier about their
22 self-gen forecast, at this stage do you have any
23 comments on that methodology?

24 MS. CONNOLLY: I think we were very close with
25 the previous numbers that we've looked at and, again,

1 there are some differences in underlying assumptions,
2 but I am not aware of any significant issues that I'm
3 aware of.

4 COMMISSION CHAIRPERSON WEISENMILLER: Yeah, and
5 my recollection is, this is the first time I've been in
6 an IEPR where PG&E's said their rate forecast was
7 confidential. I'm just trying to understand when that
8 occurred and the rationale, if you know.

9 MS. CONNOLLY: I'm afraid I don't have that
10 background.

11 MR. PLUMMER: We can get back to you on that.

12 COMMISSION CHAIRPERSON WEISENMILLER: I guess in
13 terms of the peak demand numbers, your next chart, if
14 you want to skip to --

15 MS. CONNOLLY: Yes.

16 COMMISSION CHAIRPERSON WEISENMILLER: -- if you
17 have any other comments on those.

18 MS. CONNOLLY: Peak demand is also after making
19 all the adjustments we're seeing that we're very close.
20 In fact, I'm showing two decimals here to show the
21 difference, but in actual fact they can be all rounded
22 up to .7 percent per year.

23 The staff forecast is slightly lower growth than
24 ours.

25 And then I'd be interested in maybe looking into

1 the weather correction that was done to explain the 2012
2 peak situation because I am seeing that there's quite a
3 significant increase for 2013. We don't have a similar
4 increase. That's why the growth rates that I'm citing
5 here are 2013 onwards, so that whole weather correction
6 thing doesn't distort this information.

7 COMMISSIONER MC ALLISTER: So, just a couple of
8 things. I guess you mentioned that, you know, you
9 have -- and I understand you have goals. You know, you
10 want to sort of do the best job you can as a utility,
11 and sort of keep the rate escalation down, and still
12 meet demand and everything.

13 I guess I wanted to kind of -- you know, it's
14 great for the individual components and assumptions
15 where we can figure out where there are differences and
16 come to agreement, or kind of agree to disagree. But I
17 guess, you know, there is a little bit of difference
18 going on here where the Energy Commission is really
19 looking cold and hard at the numbers and looking at the
20 underlying drivers, and that kind of stuff.

21 And so to the extent that that -- I mean I think
22 that's part of the sensitivity. I assume that's part of
23 the sensitivity about rates and some of the assumptions
24 there because it's got a business imperative for you,
25 which I understand.

1 But to the extent that there are sort of goals
2 built into your forecast, you know, it would be nice to
3 know sort of where those fall out so that where we are
4 just talking about numbers that are sort of checkable in
5 the world that we can agree on those.

6 And then sort of where we have kind of different
7 views, or goals, or incentives maybe we can also agree
8 on those.

9 So, you know, your forecast, you know, you're
10 going to try to -- I guess I just want to make sure that
11 where we differ and why we differ is important to keep
12 in mind and be explicit about as much as possible.

13 MS. CONNOLLY: Yes. We plan to work with
14 Commission staff on this, clearly recognizing that, you
15 know, cost information we can't exactly share.

16 COMMISSIONER MC ALLISTER: Yeah.

17 MS. CONNOLLY: But we can certainly talk about,
18 in more specific terms, you know, our view of maybe the
19 gas prices.

20 COMMISSIONER MC ALLISTER: Right.

21 MS. CONNOLLY: Not talking specific numbers, but
22 in terms of prices.

23 I can say that we're probably seeing them lower
24 than what's underlying the staff's projections.

25 COMMISSIONER MC ALLISTER: Right, okay.

1 MS. CONNOLLY: Again, carbon, you know, trading,
2 those costs, they're coming down. The cost of
3 renewables, they're coming down. So, there's a lot of
4 downward movement that perhaps maybe due to the timing
5 of when the prior E3 model was run -- I'm not sure, I'm
6 speculating at this point.

7 COMMISSIONER MC ALLISTER: Right.

8 MS. CONNOLLY: Maybe those latest developments
9 haven't fully been reflected in those projections.
10 We're looking forward to getting into all those
11 specifics in terms of, you know, coming up with
12 something that's close to what our expectation is.

13 COMMISSIONER MC ALLISTER: Great. So, yeah, I
14 appreciate that and I think that's a really valuable
15 discussion for us and for you.

16 The only other observation I'd make is that, you
17 know, as we all saw in the presentation on the PV and
18 the DG part of the forecast, the modeling and
19 everything, the data came from the CSI database by and
20 large. And that has, I think, been a very valuable, is
21 a very valuable resource for the State so that we can
22 track market developments, trends and equipment, and
23 installation characteristics, and installed cost, and a
24 myriad other things.

25 So, I wanted to just encourage PG&E and the

1 other utilities to work with the PUC, certainly, but
2 find a way to ensure that that resource continues going
3 forward because I think that would be a huge shame if we
4 got to 2015, or now in the case of residential systems
5 where there's no more incentives and so, therefore, if
6 we don't keep populating that database and we lose the
7 market trending, we lose that information going forward
8 and I think that would be a big shame. The State has
9 invested a lot in it and it has helped the marketplace
10 thrive in ways that have really helped our economy and
11 diversified our supply resource.

12 All sorts of discussions about rates, and net
13 metering, et cetera, et cetera, but fundamentally we
14 really need that data in the public sphere going forward
15 and I would strongly encourage the utilities to find a
16 way to make that happen.

17 Thanks very much for your presentation, I really
18 appreciate it.

19 Anybody else have any comments?

20 MR. FERRON: Yeah, I just have a quick question.
21 I'm not sure if I understand the difference between the
22 red and the blue line, at least historically. Is that
23 just the definition of -- or the difference between the
24 definition of your service territory and the way the
25 Energy Commission looks at the same geographic region?

1 And so is that difference just the --

2 MS. CONNOLLY: Yeah, PG&E area includes other
3 distribution utilities.

4 MR. FERRON: Okay.

5 MS. CONNOLLY: For example, City of Palo Alto,
6 my former --

7 MR. FERRON: Okay, got it. All right thank you.

8 MR. FUGATE: So, I just wanted to thank PG&E for
9 that and just say that we're certainly looking forward
10 to working with them as we revisit some of these issues
11 for the revised forecast.

12 Okay, so moving onto the Southern California
13 Edison planning area. And we have -- the outline in the
14 presentation is identical, so we'll just go right into
15 our electricity consumption.

16 So, unlike with the PG&E forecast, the base here
17 for Edison actually starts at roughly the value
18 projected by the last forecast.

19 Again, due to rate increases and normal weather
20 we drop below CED 2011 in that first forecast year.

21 The trajectory for the mid case is similar to
22 what we saw in CED 2011. The preliminary mid case
23 average is just under 1 percent growth per year and
24 reaches 112,700 gigawatt hours by 2024.

25 In Edison's territory 2012 was a hotter than

1 normal year, both on average and at the extrema so we
2 have that same dip in the first year of the forecast.

3 And the mid scenario grows at a rate of 1.32
4 percent a year to reach 25,200 megawatts by 2024.

5 These scenarios also reflect demand response
6 estimates, roughly 33 megawatts by 2024.

7 And also, climate change impacts add up to about
8 400 megawatts in the mid case and 640 megawatts in the
9 high case.

10 So, for per capita consumption it's a similar
11 graph. We see that same initial drop due to the
12 decreasing consumption and increasing population in that
13 first year of the forecast.

14 So, we have nearly 2,000 gigawatt hours of
15 consumption by electric vehicles in the mid case and
16 that drives up per capita consumption towards the end of
17 the forecast.

18 So, in Edison's territory, over the forecast
19 period we've got 13,000 additional gigawatt hours of
20 savings projected due to price effects, and standards,
21 and utility programs. It brings the total to nearly
22 35,000 gigawatt hours by the end of the forecast.

23 For self-generation, we're projecting a
24 reduction in peak demand by over 1,500 megawatts and a
25 reduction in consumption by about 7,800 gigawatt hours.

1 Again, most of that reduction comes from PV. The peak
2 reduction, that is, comes from PV. Roughly 1,500
3 megawatts of installed PV capacity over the forecast
4 period will reduce the peak demand by 450 megawatts.
5 That's in the mid case.

6 So, back to the climate zone map and this time
7 we're looking at the yellow area for Edison. So, this
8 is made up of climate zones, the inland climate zones 7
9 and 10. So, that covers the Southern San Joaquin
10 Valley, plus Riverside and San Bernardino Counties. And
11 also, the coastal climate zones 8 and 9, which are Long
12 Beach, Orange County, Ventura County, and the Inland
13 L.A. Basin.

14 So, here's growth in consumption by climate
15 zone. The story here is pretty similar to what we saw
16 in the PG&E analysis. The fastest growth in both
17 consumption and peak demand over the forecast period is
18 predicted to be inland, again due to migration that will
19 continue from coastal to inland areas.

20 The growth in population in the mid demand case
21 is projected to be 28 and 19 percent for climate zones 7
22 and 10. That's compared to 7 and 9 percent for climate
23 zones 8 and 9, the coastal climate zones.

24 And the inland climate zones see higher peak
25 growth, as well. That's due, again, in part to climate

1 change considerations. Potential climate change impacts
2 contribute to faster peak growth in climate zone 7, in
3 the mid demand scenario. And that says annual maximum
4 temperatures are highest in that zone.

5 Again, I put this in here for your reference.
6 It's the same link to all of our forecast forms,
7 including more detailed reports of the climate zone
8 analysis.

9 So, now the comparison to SCE's forecast. They
10 provided us with a managed service territory sales
11 forecast, so in order to line up our forecasts we first
12 had to add back in incremental efficiency impacts to
13 make it unmanaged, and that allows us to compare growth
14 rates.

15 The key difference in this case seemed to be
16 mostly rate growth, ours is higher and also,
17 electrification.

18 SCE included about a little over 5,000 gigawatt
19 hours of additional electrification by 2024, of which
20 3,400 gigawatt hours is attributable to electric
21 vehicles.

22 Our preliminary forecast mid case includes a
23 little less than 2,000 gigawatt hours by the end of the
24 forecast period. And that's all electric vehicles and
25 we don't have any additional electrification impacts.

1 For the revised forecast, the Fuels Office will
2 be providing a new EV forecast, as well as estimates of
3 additional electrification that may possibly bring our
4 forecasts a little bit closer together in that regard.

5 MR. FERRON: I'm sorry, could you just repeat
6 those numbers again?

7 MR. FUGATE: So, for the electrification Edison
8 had 5,048 gigawatt hours of additional electrification
9 and 3,430 gigawatt hours of that is electric vehicles.

10 So, that's compared to our electric vehicle
11 forecast, the mid case has 1,948 gigawatt hours.

12 COMMISSIONER MC ALLISTER: So, Nick does
13 that -- I guess I can confer from that that PG&E and you
14 were on the same page with respect to electrification
15 and that wasn't a big different between the two, it
16 wasn't an element of difference in PG&E's case?

17 MR. FUGATE: I don't recall that electric
18 vehicles were a significant difference. And I also
19 don't recall if PG&E had any additional electrification
20 elements to their forecast.

21 COMMISSIONER MC ALLISTER: Okay.

22 MR. FUGATE: No.

23 COMMISSIONER MC ALLISTER: Yeah, yeah, I mean
24 certainly Edison has more of a focus for electrification
25 than PG&E, but a big territory. And, presumably, the

1 Bay Area has some electrification going on, I would
2 imagine. And I'll look to see what SDG&E's situation is
3 there, too, because they're anticipating quite a bit, so
4 thanks.

5 MR. FUGATE: So, comparing our growth rates in
6 our consumption forecast -- or sales forecast, we made
7 some more back-of-the-envelope adjustments to our
8 forecast, increasing it once as if we had used Edison's
9 rate projections and then, again, by adding in their
10 incremental electrification estimates.

11 So you can see in this chart the SCE service
12 territory forecast for unmanaged sales shows average
13 annual growth of about 1.4 percent per year, from 2012
14 to 2024.

15 Our forecast grows at a rate of .83 percent over
16 that same period. That's before we make any
17 adjustments.

18 And after the two adjustments, one of the rates
19 and one for electrification, we're much closer at 1.3
20 percent.

21 The remaining difference could be attributable
22 to our differing population projections. We're using
23 Global Insight's projection for the mid case and Edison
24 is using a combination of Global Insight and Moody's,
25 and so the combination of that gives them a higher

1 population estimate.

2 So, for peak demand SCE actually provided us
3 with a forecast that corresponded to our SCE planning
4 area, so we were able to do a more direct comparison.

5 We still had an estimate of unmanaged peak by --
6 we had to estimate unmanaged peak by adding in
7 incremental peak efficiency impacts. So, after that
8 SCE's peak demand was 27,147 megawatts for 2024. That's
9 compared to our unadjusted forecast, which was 25,277
10 megawatts.

11 So, we're quite a bit lower. We make the first
12 adjustment for the rate projection differences and then
13 another for electrification, and that brought us up to
14 26,375. So, we're still around 3 percent lower than the
15 SCE unmanaged forecast.

16 So, a good part of the remaining difference
17 happens because our forecast shows a decline from 2012
18 to 2013, so that first year of the forecast. And that's
19 in contrast to SCE, which shows a significant increase
20 in that year.

21 So, it seems this has to do with our respective
22 weather data and corresponding adjustments that we made
23 to normalize the forecast.

24 And our weather data and weighting scheme yields
25 a decrease in maximum temperatures from 2012 to 2013,

1 but SCE's analysis showed the opposite effect. So, it's
2 something that we're going to have to discuss with SCE's
3 forecasters and try to see if we can get on the same
4 page.

5 So, with that I'll ask for questions.

6 MR. CASEY: Nick, just a quick question. At the
7 very beginning of your presentation you mentioned a
8 number for demand response. Do you recall what it was?

9 MR. FUGATE: Yes, 33 megawatts. That's
10 incremental to whatever demand response we saw in 2012.

11 MR. CASEY: So, over the next ten years, with a
12 26,000 megawatt peak load, we're projecting 33 megawatts
13 of incremental demand response?

14 MR. FUGATE: Yeah, relatively -- I'm sorry, yes,
15 Chris is reminding me an important qualifier is that
16 it's a non-event-based DR. So, like --

17 MR. CASEY: Embarrassing nonetheless.

18 MR. FUGATE: I think it's also another thing I
19 didn't mention about that is that it's sort of similar
20 to our committed efficiency programs analysis. We're
21 not making any assumptions. We're not trying to guess
22 what DR is going to look like.

23 So, like if you actually look at our year by
24 year estimates of DR program impacts they increase, I
25 think for the first couple of years of the forecast, and

1 then we just hold them constant after that.

2 COMMISSIONER MC ALLISTER: So, this is an area
3 where, obviously, we hope that the future looks
4 different from the forecast, but there would have to be
5 some discontinuity there that we somehow design programs
6 to achieve, right.

7 So, I think this is sort of part of the inherent
8 frustration of forecasting is, you know, we kind of have
9 goals for what we want to see, but we can't assume that
10 it's actually going to happen if it's not based on past
11 experience.

12 MR. FUGATE: Any other questions before we
13 invite Edison to speak?

14 MS. SHENG: Good afternoon. My name is Hongyan
15 Sheng. I'm the Manager of Long-Term Demand Forecast
16 Group at Southern California Edison.

17 Joining me is Johanna Benson, who's our Senior
18 Load Forecaster at SCE.

19 First of all, I'd like to thank Commission for
20 providing this open forum. I find it's very engaging.

21 Also, I'd like to especially thank Chris Kavalec
22 and his team at CEC, who are taking the lead in working
23 very closely with SCE forecasting team over the last
24 couple weeks in reviewing their long-term preliminary
25 forecast, and help us reconcile the differences.

1 In general, I think SCE is in agreement with
2 CEC's assessment of our differences. As a result, I
3 think we were able to narrow down to a few major areas
4 that we think we'd like to still look into further and
5 working with CEC more closely to continue to reconcile
6 those differences.

7 So, I'd like to just highlight those few
8 remaining areas.

9 The first is in terms of the electric rate
10 projection. I think we heard from PG&E's discussion, as
11 well, we also saw that the electric rate forecast
12 assumption in CEC's forecast looks relatively higher
13 than what SCE assumes. So, we will talk about that a
14 little bit more.

15 And another area that we'd like to talk a little
16 bit about is the residential sector forecast which, you
17 know, household is the main driver in CEC's forecast.
18 So, we'd like to talk about the forecast assumption and
19 impact, and in terms of how it's affecting our forecast
20 differences.

21 Also, we'd like to talk about the peak demand
22 forecast differences, which we've seen also driven by
23 our peak temperature estimation differences. This is an
24 area, as Nick mentioned, you know, as we recognize there
25 may be differences in different things and we'd like to

1 look into further with CEC, together.

2 So, first in terms of electric rate projections,
3 you know, we brought the chart here to show how volatile
4 natural gas prices -- natural gas price forward curves
5 were during the last five or six years.

6 As you can see, that as a major input the rate
7 projections, whether we use a more updated natural gas
8 forward curve versus using a more outdated natural gas
9 forward curve the differences could be pretty
10 significant. And we've understood this is potentially
11 the main driver for the rate forecast.

12 So, we'd really like to recommend that all the
13 stakeholders get to review the input assumption to the
14 rate forecast model and ensure that we use the latest
15 information and also, you know, the reasonableness of
16 the input assumption.

17 We also recognize that, you know, as the
18 starting point the actual 2012 rates may look
19 differently if we were to use the actual 2012 rate
20 versus the earlier estimate.

21 So, to the extent possible we would also
22 recommend CEC to obtain the most updated 2012 rates from
23 everybody so that we have the right starting point
24 possible.

25 Also, I recognized earlier Commissioner Ferron

1 made a comment in terms of the output of the rate
2 forecasting model. In terms of the shape of the rate
3 projection we also recognize that, you know, the rates
4 increase in the near term may look differently than in
5 the longer term.

6 So, you know, I think there's also differences
7 we'd like to reconcile with CEC in terms of the
8 reasonableness of the output of the rate forecast model.

9 So, to the extent possible we would really
10 appreciate that we can have the stakeholder review of
11 the rate forecast model CEC will be using and allow all
12 the stakeholders to provide comments and ensure that the
13 reasonableness of the inputs to the model, the
14 reasonable design of the model and the output, as well.

15 The next area we'd like to highlight is in terms
16 of our residential forecast. You know, this graph shows
17 CEC's household projection compared to SCE's housing
18 staff forecast. Both are the main basis for our
19 residential forecast.

20 As you can see, for the period of 2013 to 2024,
21 the future forecast period, in general the growth rate
22 in our housing projection are higher than CEC's
23 household projection.

24 One thing I'd also like to point out, which
25 looks interesting to us, is looking at the incremental

1 household history between 2007 and 2012 we saw that, you
2 know, there's some irregularities in the data series, so
3 it was compared to the housing start historical series
4 it's relatively harder for us to see the trend.

5 If we were to look at housing start, you know,
6 historical part, we can see that they're in the
7 recession, housing start really dropped significantly.
8 And post-recession there is a gradual recovery.

9 And based on the average Global Insight and
10 Moody's projection we really see in the near term there
11 is going to be a more significant increase in the
12 housing start.

13 Another way we looked at the household
14 projection from CEC is the household size forecast.
15 Even though we have not utilized such forecast, but just
16 simply looking at the household size forecast I know
17 Chris mentioned, earlier, that the CEC utilized a lower
18 population forecast this time.

19 But at the same time we think the household size
20 forecast also matters as we can see that in CEC's
21 household forecast -- household size forecast, in
22 general they are projecting an increase in household
23 size in the next ten-year period.

24 We have not done enough research or analysis,
25 you know, to really assess the reasonableness of that,

1 but we definitely think that assumption of the long-term
2 growth trend in the household size matters in the
3 overall household forecast.

4 The last area we'd like to highlight is part of
5 the reason that drives our peak demand forecast
6 difference between CEC and SCE. As we recognize, in
7 CEC's peak demand forecast CEC is showing 2013 SCE
8 planning area peak demand lower than that of 2012. And
9 we recognize that's due to how we look at the peak
10 temperature.

11 We have found that CEC defined 2012 peak
12 temperature as being slightly above normal, but
13 according to our peak temperature measurement, SCE found
14 that the 2012 is slightly below normal.

15 So, that's to the differences, seeing our
16 projected 2013 peak demand. As a result of the
17 different starting point, you know, using a lower
18 starting point of 2013 peak demand that has a tendency
19 to raise the average annual peak demand growth rate in
20 CEC's peak demand forecast.

21 So, we have started working with Chris's team to
22 investigate the sources which potentially lead to those
23 differences. You know, that potentially includes, you
24 know, how we use the weather data, what weather station
25 we use, and how we weight them, and how we calculate the

1 peak temperature differently.

2 So, in general, we'd like to work in the
3 highlighted areas with CEC team before they finalize the
4 forecast.

5 Also, I'd like to highlight is that the -- as
6 PG&E, Ipek, you pointed out, we also recognize that when
7 CEC get to incorporate uncommitted EE in the forecast
8 that will really provide more direct and meaningful
9 comparison between -- for our forecast.

10 So, we'd really like to see that effort going
11 forward.

12 Also, one comment I have is, you know, I'm
13 really encouraged to see the climate change impact that
14 CEC's started working on. At SCE, we haven't really
15 started this effort but, definitely, I'd like to
16 recommend that the CEC to allow and also help utilities
17 to look into the climate change impact study, and how
18 that's being done.

19 That's my general comment.

20 COMMISSION CHAIRPERSON WEISENMILLER: A couple
21 of questions. First of all, Nick had noted a difference
22 in electrification between our forecast and Edison's.
23 Did you have a similar conclusion or, again, was it just
24 the four things on the last page?

25 MS. SHENG: Yes, I think the assessment is

1 right. I think that we recognize the main difference is
2 coming from the fact that the CEC hasn't incorporated
3 the electrification forecast update for SCE. And we
4 believe that, you know, with that update later our
5 forecasts on that -- in that area will be closer.

6 COMMISSION CHAIRPERSON WEISENMILLER: Yeah,
7 okay. It's just like the last time my recollection was
8 the differences between the two forecasts, a lot of it
9 was electrification. I thought there may have been some
10 differences in the commercial sector, also.

11 So, I don't know if the commercial is now in
12 pretty good agreement or subject to, you know, future
13 analysis?

14 MS. BENSON: There's a couple things that make
15 it difficult to compare commercial forecasts and part of
16 that is because we forecast by revenue class, and the
17 CEC forecasts by NICS Codes.

18 So, we can try to lump a few things together.
19 For example, we forecast commercial and public
20 authority, so we can try to lump those in together and
21 see if we get a little closer. But we can't make an
22 apples-to-apples comparison.

23 But, yeah, I would say on the commercial side
24 it's improved over last time. If I remember, a couple
25 of years ago we had significant differences. The gap is

1 starting to close a little bit there.

2 COMMISSION CHAIRPERSON WEISENMILLER: Okay.

3 Now, this is the first time we've tried to do the
4 disaggregated forecast. I don't know if Edison has any
5 sense of its load growth on how much is going to be
6 inland versus coastal?

7 MS. BENSON: Yes, actually we -- I don't have
8 any numbers with me, but we do our residential
9 forecasting based upon counties --Okay. Now, this is
10 the first time we've tried to do the disaggregated
11 forecast. I don't know if Edison has any sense of its
12 load growth on how much is going to be inland versus
13 coastal?

14 MS. BENSON: Yes, actually we -- I don't have
15 any numbers with me, but we do our residential
16 forecasting based upon counties --

17 COMMISSION CHAIRPERSON WEISENMILLER: Okay.

18 MS. BENSON: -- because of the geographical
19 differences in terms of housing size, temperatures,
20 income, that sort of thing. So, that's one of the ways
21 that we can identify and segregate those areas to take
22 into consideration those effects.

23 So, at least for the residential side we do
24 disaggregate.

25 COMMISSION CHAIRPERSON WEISENMILLER: Okay.

1 Now, if you go back to your slide 5 -- excuse me, 3 for
2 a second?

3 Yeah, now when is the last point on that graph
4 that's real data versus forecast? Is it 2012 or
5 earlier?

6 MS. SHENG: I think 2012 is the last actual data
7 point.

8 COMMISSION CHAIRPERSON WEISENMILLER: So,
9 basically, the increases are all forecasts as opposed to
10 much data at this stage.

11 MS. SHENG: Right.

12 COMMISSION CHAIRPERSON WEISENMILLER: Now, do
13 you expect that growth to be more inland or coastal or,
14 again, it's something that you'll deal with later?

15 MS. SHENG: I would suspect more inland.

16 COMMISSION CHAIRPERSON WEISENMILLER: Okay, so
17 sort of back to the Inland Empire. Okay, that's all I
18 have.

19 COMMISSIONER MC ALLISTER: I wanted to just get
20 a better sense of the weather issue. I think, I believe
21 you were implying that it was more of a methodological
22 issue than a data issue, but I think it's related to
23 this movement inland and kind of getting the weather
24 data assumptions, and the actual data, and sort of
25 working with that data process issues, getting those

1 talked about and resolved where there are differences.

2 So, could you talk about that process?

3 MS. SHENG: At this stage, we just started
4 investigating the sources of differences and, really,
5 it's potentially not just methodology, but potentially
6 the way we use different weather stations, for example.

7 And so the analysis we have done is still in the
8 preliminary stage.

9 COMMISSIONER MC ALLISTER: Okay.

10 MS. SHENG: It may not necessarily be the
11 methodology difference, it could be purely, you know,
12 which weather station we utilize and which weather data
13 we use exactly.

14 COMMISSIONER MC ALLISTER: Great. So, there's a
15 data quality, potentially a data quality evaluation that
16 needs to happen.

17 MS. SHENG: Right.

18 COMMISSIONER MC ALLISTER: Okay.

19 MS. SHENG: We'd really like to reconcile those
20 differences.

21 COMMISSIONER MC ALLISTER: Okay. Well, I think
22 that's good work so, thanks, that can move forward along
23 with everything else.

24 MR. CASEY: Yeah, actually, I was going to raise
25 the same issue Commissioner McAllister did on the -- if

1 a third data point helps on this, in the ISO's summer
2 assessment report for this year we looked at 2012, and
3 in Southern California it was above normal weather event
4 for the peak. So, I'm sure you could contact our staff
5 if you wanted to understand our weather methodology, but
6 it is yet another data point you can use to try to
7 resolve your discrepancies.

8 MS. SHENG: Yeah, that would be great. I will
9 definitely be looking to CAISO's assessment, as well.

10 COMMISSIONER MC ALLISTER: Great, thank you very
11 much. Or, Chris, did you want to add something?

12 MR. KVALEC: Yeah, on this weather issue, it's
13 always a question of what weather stations you use in a
14 large area like Edison's, and what weights do you attach
15 to those weather stations. Do you use air conditioning
16 weights, or population weights, and so on.

17 And so, I think what we hope to do is kind of
18 test different stations and weights to see what gives
19 you the best fit with peak demand, and maybe that would
20 be a step in the process of reconciling our two
21 different approaches.

22 MS. SHENG: Yes. Yeah, this was just to start
23 off our collaboration effort. I'm pretty confident that
24 when we get to work with Chris's team more, we can
25 reconcile the difference more.

1 COMMISSIONER MC ALLISTER: Yeah, I want to
2 just -- I mean this is really -- you know, this sounds
3 highly -- it is highly technical, highly wonky, lots of
4 major analysis associated with this. But this really is
5 an important, a super important issue because long term
6 our State is evolving in a very clear direction, and it
7 has a lot to do with weather and it has a lot of
8 renewable resources that are available in some of these
9 local capacity areas.

10 And so, getting an understanding of how to model
11 these things I think is really fundamental, and it will
12 be great when we're moving -- you know, we're basically
13 in agreement and moving in the same direction on this.
14 So, I really appreciate this.

15 Any other questions?

16 MR. FLORIO: Just to follow up on that same
17 point, it is a little striking that there's not even
18 agreement on whether 2012 was above or below normal.
19 But is that a .1 percent above versus .1 percent below,
20 or is it a large spread in absolute value?

21 MS. SHENG: It's hard to put absolute term. I
22 think it's not that significant difference. But in
23 terms of weather normalization it does make a big impact
24 in terms of direction.

25 MR. FLORIO: Yeah, okay, thank you.

1 MR. FERRON: I'm sorry, I have a question. I'm
2 just puzzling over the EV projection because it's a big
3 difference between the CEC and Edison's projection.

4 And I just did a back-of-the-envelope
5 calculation to put it in context, and maybe I got the
6 calculation wrong, but 3,400 gigawatt hours is roughly a
7 million cars on the road over the course of a year. So,
8 that's a pretty big difference.

9 Can you shed any more light on what the
10 assumptions are or maybe it's a question to be answered
11 offline.

12 MS. SHENG: I can't remember all the numbers
13 exactly, but it's probably in the magnitude of if we
14 were to look at one out of 50 households having an
15 electric vehicle in the next year or two, it will grow
16 to one in 10 household by 2020 or is it 2030?

17 MR. FERRON: Well, if that's the case, because
18 there -- again, I looked what's out there and there's 22
19 million cars on the road, 32 million if you throw in
20 trucks, so 10 percent of that could be. It's a lot, all
21 right. I was just doing a sanity check.

22 COMMISSION CHAIRPERSON WEISENMILLER: No, that's
23 good. Actually, the last time I think what we were
24 finding was there's the EV forecast and we said we'll
25 have a transportation workshop later and, hopefully,

1 have the Air Board with us in that conversation.

2 But then there's also a lot of gearing of
3 electrification to the ports, Long Beach and L.A.

4 MR. CASEY: Right.

5 COMMISSION CHAIRPERSON WEISENMILLER: And then I
6 think the last time, too, Edison was looking at some of
7 the industrial loads being electrified, so we've gotten
8 more convergence.

9 But in the South Coast footprint they're seeing
10 a lot of shift to electricity.

11 MR. FERRON: All right, thanks.

12 COMMISSIONER MC ALLISTER: Okay. Well, if there
13 are no further questions --

14 MS. SHENG: Thank you.

15 COMMISSIONER MC ALLISTER: Suzanne, do we want
16 to open up -- well, we want to wait until the end of
17 these presentations to open it up.

18 Okay, great. Thank you very much. That was
19 helpful, I appreciate it.

20 So, back to Nick.

21 MR. FUGATE: Okay, so moving on to San Diego Gas
22 and Electric planning area. We have a slightly shorter
23 agenda for this one, just because SDG&E, the planning
24 area is comprised of only one climate zone, so we won't
25 have that analysis to go through.

1 So, here's our consumption forecast for San
2 Diego. We start about 2.2 percent lower than projected
3 by CED 2011. It was a slightly warmer year on average
4 in 2012, which keeps consumption relatively flat in the
5 first year of the forecast.

6 And our mid scenario grows at 1.41 percent to
7 reach 24,700 gigawatt hours by 2024.

8 For peak demand our analysis shows that peak
9 temperature for San Diego in 2012 was actually a little
10 cooler than normal, and so our peak forecast shows
11 growth in that year, from 2012 to 2013.

12 Our mid scenario grows at 1.41 percent over the
13 forecast period to reach 5,432 megawatts by the end of
14 the forecast.

15 The climate change impacts embedded in the peak
16 forecast add 80 and 148 megawatts in the mid and high
17 scenarios, respectively.

18 So, here's per capita consumption again. We're
19 using the same EV forecast that we had in CED 2011 and
20 at the time sales data seemed to indicate that SDG&E's
21 territory had a significantly higher adoption rate for
22 electric vehicles compared with the rest of the State.
23 So, their territory received a relatively high portion
24 of the incremental consumption.

25 So you can see here that it had a significant

1 impact on per capita consumption. So, this attribution
2 may change as we reexamine our EV projections for the
3 revised forecast.

4 Here we have committed efficiency impacts,
5 again. This time 3,400 additional gigawatt hours of
6 savings over the forecast period, bringing the total up
7 to 8,700 by 2024.

8 So, self-gen is expected to reduce peak demand
9 by about 380 megawatts and consumption by over 1,700
10 gigawatt hours. PV is, again, the big player here in
11 reducing peak demand. Nearly 600 megawatts of installed
12 PV capacity over the forecast period is expected to
13 reduce peak demand by over 200 megawatts in the mid
14 case.

15 So, no climate zone analysis. We'll go right
16 into the comparison to SDG&E's forecast.

17 They provided us with an unmanaged sales
18 forecast so there was no need for us to add back in any
19 efficiency reductions.

20 So, in keeping with the theme this afternoon,
21 the biggest difference between our forecast drivers and
22 SDG&E's is in the rate assumptions. Ours was higher.

23 And we saw some minor differences.
24 Specifically, we projected higher residential growth
25 than commercial, and SDG&E's forecast had it the other

1 way around. This could be a symptom of the rate
2 discrepancy since our commercial model has a high price
3 elasticity that drives consumption down as rates
4 increase.

5 In any case, when we make the same rate
6 adjustment we did for the other planning areas, our
7 sales forecast lines up pretty closely with SDG&E's.

8 You can see our sales growth starts out lower,
9 about 1.15 percent, versus San Diego's 1.35 percent.
10 The rate adjustment, though, brings our growth up to
11 1.36 percent.

12 SDG&E's unmanaged sales forecast is 23,526
13 gigawatt hours in 2024, while our rate-adjusted
14 projection is 23,548. So, we're -- I mean we're right
15 there.

16 So, the peak forecast, both SDG&E's peak
17 forecast and our rate-adjusted peak forecast appear to
18 grow at similar rates, just over 1.4 percent. However,
19 these are calculated from 2013 to 2024 and they don't
20 include an apparent discrepancy we have between our
21 forecasts in the first year.

22 I'll say a little bit more about that in a
23 second.

24 When we consider the absolute numbers, SDG&E's
25 forecast for 2024 is 5,388 megawatts, while our rate-

1 adjusted projection is higher at 5,527 megawatts.

2 So, we have the same issue with growth
3 projection from 2012 to 2013 that we saw on the SCE
4 comparison, only this time it's in the other direction.
5 We show relatively low maximum temperatures in San
6 Diego, in 2012 so, reverting to the historical average
7 for 2013 means an increase in peak.

8 SDG&E, though, shows almost no growth from 2012
9 to 2013 and that's something we'll want to look at a
10 little bit more with SDG&E's staff.

11 So, any questions from the dais?

12 COMMISSION CHAIRPERSON WEISENMILLER: Yeah, I
13 guess the one question I had -- I mean, I've heard from
14 Jim Avery that the SDG&E peak is shifting over time to
15 later in the day. I don't know if we pick up any of
16 that sort of impact. I assume it's -- I don't know if
17 it's the loads or just the PV impacts sort of whacking
18 down things.

19 MR. FUGATE: I don't know. Do we --

20 COMMISSIONER MC ALLISTER: Well, maybe to put it
21 another way is the -- how much does the peak coincidence
22 of PV, for example, vary across service territories, so
23 PG&E versus Edison versus SDG&E? Because part of that's
24 a function of when the peak actually comes.

25 MR. KAVALEC: Yeah, so -- well, San Diego

1 typically has an earlier peak, to answer one of the
2 questions, compared to PG&E earlier in the day, and
3 Edison.

4 But in terms of the impact of PV on peak, we
5 haven't looked at that issue, specifically, but I
6 understand San Diego has, so they can tell us what
7 they've found when they make their comments, I hope.

8 COMMISSION CHAIRPERSON WEISENMILLER: Okay, and
9 my other question was just have you considered splitting
10 San Diego into two climate zones?

11 MR. KAVALEC: Yes.

12 (Laughter)

13 COMMISSION CHAIRPERSON WEISENMILLER: And the
14 reason for your decision?

15 MR. KAVALEC: Yeah, and the problem is always
16 breaking up a county in terms of economic, and
17 demographic, and other data. But I think it's warranted
18 because there's been so much growth inland. Ten years
19 ago maybe it wasn't such a big deal, but so many people
20 are moving east, so we definitely have that under
21 consideration.

22 COMMISSIONER MC ALLISTER: the one thing that I
23 noted was you mentioned that there was relatively high
24 attribution of EV or of electrification to SDG&E
25 territory and that might change.

1 j MR. FUGATE: PVs in particular.

2 COMMISSIONER MC ALLISTER: PVs, yeah.

3 MR. FUGATE: Yeah.

4 COMMISSIONER MC ALLISTER: And that that might
5 change. I guess, could you dig that out or unpack that
6 a little bit.

7 MR. FUGATE: Perhaps SDG&E's forecasters can
8 discuss that, too. That came up in a conversation we
9 had with them a couple weeks ago, that things were
10 looking a little different.

11 COMMISSIONER MC ALLISTER: Okay, so adoption
12 presumably has slowed down and maybe we'll hear that.

13 COMMISSION CHAIRPERSON WEISENMILLER: Yeah, I
14 think what happened the last time, when we adopted it,
15 was when a lot of the rollout were really targeted to
16 SDG&E so they could get some experience. So that, you
17 know, again, a year or two when we were going through
18 this, you know, they did have a proportionately high
19 level of EV. Now, whether it's continued or not we'll
20 find out.

21 COMMISSIONER MC ALLISTER: Great. Well, I don't
22 have anything else. Why don't we invite SDG&E? Great.

23 MR. VONDER: Thanks. I'm Tim Vonder with the
24 forecasting staff, and Ken Schiermeyer here, he's also
25 with our forecasting staff.

1 COMMISSIONER MC ALLISTER: Is that mic on or
2 maybe you could just -- there we are.

3 MR. VONDER: Tim Vonder with SDG&E's forecasting
4 staff and Ken Schiermeyer with the forecasting staff.
5 Ken's our Chief Forecaster.

6 Nick was spot-on when he described to you the
7 differences between our forecast and staff's forecast.
8 But, you know, back at home I have a garden and it's
9 full of rocks, and I guarantee you that any rock I turn
10 over in my garden there's going to be worms, you know.
11 So, I have a few more rocks here that I could turn over
12 to kind of talk about the differences of our forecast.

13 But these are sizeable rocks, they're not the
14 pebbles.

15 Starting with peak, I'd like to say, you know,
16 we asked for extra time this year to finish our forecast
17 and submit it. We asked for ten days and you graciously
18 gave us ten days. And we wanted ten days so that we
19 could do a better job in rolling in effects of electric
20 vehicles and private supply and, you know, try to do a
21 better job on those new things that are being introduced
22 to forecasting, now, that haven't been there in years,
23 many years past.

24 So, we have taken a look, now, at the
25 differences between staff and our forecast and we can,

1 you know, narrow it down to differences in things that
2 we can talk about with staff.

3 Mainly, if we were to take a look at the peak
4 forecast you'll see that there's 44 -- in year 2024
5 there's 44 megawatts worth of difference.

6 But if you kind of turn over the rocks, there's
7 some things that push it up and there's some things that
8 push it down. And these things fall into the categories
9 of electric vehicles having an effect on peak, climate
10 change, private supply, difference in a starting point.

11 And again, like has been mentioned to everybody,
12 prices. And all of these things are things that we can
13 work with staff on to resolve differences.

14 A little egg on my face because last year, when
15 it comes to electric vehicles, we were encouraging staff
16 to increase their initial forecast of electric vehicles
17 in our service territory because we truly believed we
18 were getting a larger share of California's electric
19 vehicles.

20 But now we've got a little bit of historical
21 data to look at and we've taken a little extra time, and
22 we've come up with a new forecast of electric vehicles
23 for our service territory, and staff is still using
24 their old one.

25 So, I mean right there there's a 40-megawatt

1 difference because staff was assuming more electric
2 vehicles in our service territory than we were.

3 On the energy side, the same culprits -- oh, I
4 wanted to also mention climate change. We did not add
5 an effect of climate change into our forecast and staff
6 did. I mean there's 80 megawatts right there.

7 We just don't know enough, yet, about the
8 weather in San Diego to be able to forecast into the
9 future a climate change effect. We're learning, though.

10 And the DOG Committee is now committed to taking
11 a look at climate change, and we're hoping that we can
12 anticipate there and learn quite a bit.

13 So, in the future we hope to make a better
14 assessment of that and maybe bring it in.

15 Over on the energy side, we were able to take a
16 look at the residential sector and, again, we found the
17 same culprits, private supply, and electric vehicles and
18 so forth. And, again, those are areas that we can
19 discuss with staff and maybe help each other.

20 There was one area in the energy side of the
21 fence that we still don't understand. We have
22 differences. And I think Nick pointed it out, too, and
23 that's the commercial area.

24 So, we do have differences in commercial area
25 energy and we don't quite understand what those

1 differences are attributable to, yet, but we're
2 certainly anxious to dig a little deeper and discuss it.

3 So, that's basically how we differ.

4 COMMISSION CHAIRPERSON WEISENMILLER: How about
5 on the PV forecast, on the private power forecast?

6 MR. VONDER: On the PV forecast, again, we asked
7 for extra time so that we could do a better job on the
8 PV forecast, but we ran out of time.

9 And we used -- basically, we used staff's
10 methodology and some of our own assumptions, and staff's
11 PV forecast came out a little higher than ours, so that
12 would bring their forecast down a little lower.

13 We want to continue to work on that and try to
14 sharpen it up. I know one thing that we're trying to --
15 and we weren't able to bring this it at this time, but
16 it doesn't mean that we don't want to.

17 Now, when a customer makes a decision of whether
18 he wants to install PV at his house or not, he can do
19 the economic analysis with the payback period and all
20 that stuff, but he also has the option, now, of going
21 out and leasing that PV, paying a lease price for a
22 number of years and let the owner of that PV equipment
23 worry about payback and stuff.

24 And so, that's kind of shedding a different
25 light on how people make decisions as to whether or not

1 they're going to go with PV. We're trying to understand
2 that, now, and take a look at that and see if that can
3 be dealt into the methodology for projecting, but we're
4 not there, yet.

5 COMMISSIONER MC ALLISTER: I want to follow up
6 on that. Actually, this is a particular area of
7 interest of mine. But I think that there are -- again,
8 you know, this is sort of a pitch that's having a
9 database that's fully fleshed out and public so that
10 that analysis can be done transparently, and widely.
11 And not just between, you know, the utilities and the
12 Commission staff, but also avail of industry expertise
13 and have sort of a vetted process to get to those
14 answers.

15 Because I think this -- these behavioral issues
16 and decision making is really important to understand
17 going forward, both for you as an entity with customers,
18 but also for the Commission and other stakeholders in
19 this space.

20 So, you know, certainly, one of the issues that
21 I've dug into quite a bit is the contractor approach
22 because there's a wide variety of business models, of
23 offerings on the financing side of approaches to the
24 customer, of sales processes.

25 And from contractor to contractor, for example,

1 that analysis that you just described varies. Some
2 contractors really do that rigorous analysis and others
3 are really more listening to the customer and selling
4 them what they want.

5 But the level of proactiveness of the contractor
6 really varies.

7 All of this is just to say that I think that
8 projection and trying to figure out where the
9 marketplace might be going there is kind of a -- would
10 benefit from a fairly broad and diverse set of skills
11 that is enabled by good information.

12 And so, I really would, again, encourage the
13 utilities to make sure that the public database does
14 continue to be populated with that kind of information
15 so that we can all have it and avail ourselves of it.

16 If that's through the interconnection process,
17 or if that's through some other process, or continued
18 administration of some kind of program, you know, CSI
19 version 2 or 3, or whatever, I don't know.

20 But it would be really good to find out a way to
21 do that because I think it's good for the distributed
22 resources discussion going forward. And increasingly,
23 you know, hopefully, in the energy efficiency discussion
24 going forward that these behavioral issues, and sort of
25 picking apart that marketplace for purposes, not only

1 for EM&V, but for forecasting and a bunch of other
2 things.

3 So, I do think this -- you know, all of us need
4 good information and a good process to make these
5 decisions and inform them.

6 So, anyway, I'll get off my hobby horse here.
7 But I do think it's really compelling, super interesting
8 and we all have a stake in it. And so I just want to
9 encourage folks to keep alive as much of this data as
10 possible, but thanks for highlighting that.

11 MR. VONDER: Well, ditto, ditto.

12 I guess I would like to make one other plug, and
13 that is for the surveys, the RAS survey, the residential
14 survey, the commercial survey, the industrial surveys,
15 those are really important. And I think, you know, we
16 would be willing to devote an effort into getting that
17 going again. That could produce a lot of very important
18 information. So, I support earlier comments on a desire
19 to go forward on that.

20 COMMISSIONER MC ALLISTER: Great, thanks.

21 Let's see, anybody else have any -- do we have
22 any comments here from the dais? No, it looks like not.

23 So, thank you very much.

24 MR. WENG-GUTIERREZ: Good afternoon
25 Commissioners, Vice-President Casey. My name is Malachi

1 Weng-Gutierrez. I work in the Demand Analysis Office
2 with Chris and Nick, and many other people. And I will
3 be going over the POU's, LADWP and SMUD.

4 I'm going to breeze through LADWP pretty
5 quickly. I think Michael wants to catch an airplane, so
6 I'll try to go through it fairly quickly here.

7 It's going to be very similar to what Nick had
8 already gone through with the other IOUs, so many of
9 them will look very much the same.

10 I'll be looking over these four items, planning
11 area results, the efficiency and self-gen, the climate
12 zone results, the two climate zones 12 and 11, and then
13 looking at the forecast comparisons at the end.

14 So, in general, in the mid case we saw
15 consumption a little bit lower in the current forecast,
16 CED 2013, than we saw in 2011. This is primarily caused
17 by, again, higher rates, everybody's been talking about
18 that, population differences, as well as some of the
19 standards that were included.

20 LADWP electric consumption grew at a variety of
21 rates, you know, .49 percent, .87 and 1.3 percent across
22 the forecast in the mid, low and high cases,
23 respectively.

24 In the mid case it reaches a value of 28,000 in
25 2024.

1 (WebEx interruption)

2 MR. WENG-GUTIERREZ: That wasn't me.

3 Also, in the first year, 2013, obviously it
4 starts a little bit lower than last time, 1.9 percent
5 lower. And that is, again, a result of weather
6 normalization.

7 Peak rates, again, begin at a much lower rate
8 because of weather normalization, as well, 7.2 percent
9 lower than 2011.

10 And the mid case grows at about 1 percent, .93
11 percent through the forecast to a value of 6,124
12 megawatts in 2024.

13 As with the previous utilities, the per capita
14 consumption grows pretty significantly through the
15 forecast, at the latter portion of the forecast and
16 that's primarily because of the introduction of electric
17 vehicles and plug-in hybrid electric vehicles. It's one
18 of the largest growing areas in the forecast.

19 Savings across the forecast, so the savings is
20 relatively narrow, but it does occur in primarily two
21 components, nonresidential price impacts and the
22 residential appliance standards are probably the two
23 largest values increasing over the forecast period. And
24 that does drop off at the end of the forecast, I think
25 partially because of, again, higher rates and

1 potentially what Chris had mentioned in his discussion,
2 the appliance standard -- or the effectiveness decay of
3 the appliance standards, which I think is handled a
4 little differently in the POUs than -- I'm sorry, that's
5 self-gen.

6 So, the decay rates that Chris had mentioned
7 should apply to here as well.

8 Okay, so in the self-gen, the energy consumption
9 over the whole forecast period for the mid case is 343
10 gigawatt hours. And of that 343, 193 gigawatt hours is
11 contributed -- is PVs.

12 As Asish noted in his presentation, there's a
13 dip in 2016 which is caused by the Federal tax
14 incentives going away. And then the remainder, the rate
15 of growth in the remainder of the self-gen is primarily
16 due to technology costs and the increase in rates.

17 For the peak self-gen impacts, overall at the
18 end of the forecast, in the mid case there is a peak
19 impact of 56 megawatts, and 40 megawatts of that is
20 attributable to PVs.

21 For the climate zone results, we're looking at
22 two climate zones, climate zone 11, which represents
23 primarily the Long Beach Region or is represented by the
24 Long Beach Weather Station, and then climate zone 12
25 which is represented by the Burbank Weather Station.

1 So, they have, obviously, two different weather
2 stations, as well as different geographic regions.

3 The climate zone 12 is inland and north, and
4 that's where you see the largest amount of growth.

5 Across the mid case, for consumption you're
6 seeing about a 1 percent growth in the consumption, as
7 opposed to a .8 percent in climate zone 11.

8 And then, also in the peak demand you're seeing
9 a significantly higher growth in climate zone 12.
10 Again, this is primarily because of the growth in the
11 Owens Valley area, as well as the differences between
12 the two different weather stations.

13 So, LADWP submitted a managed forecast and they
14 also then adjusted that managed forecast for us to
15 consider in our comparisons to account for the
16 incremental uncommitted energy efficiency measures. And
17 it was that unmanaged forecast that we used for our
18 comparison purposes.

19 So, in the unmanaged sales that were provided to
20 us, LADWP's unmanaged sales in 2022 were reported as
21 26,281 gigawatt hours.

22 In our preliminary forecast the mid case for us
23 25,574 gigawatt hours. If we, again, adjust for rates,
24 our forecast comes up to 26,214 gigawatt hours, which is
25 very close to the unmanaged sales number from LADWP.

1 Again, the rate differences here, we're showing
2 in the mid case about a 45 percent increase in rates
3 from 2012 to 2022, whereas LADWP is using a value a
4 little bit closer to 20 percent.

5 So, this is just a chart that represents what we
6 just spoke of. The annual rate of growth are all pretty
7 comparable in the adjusted numbers across LADWP's
8 forecast, as well as the preliminary, and then also for
9 the adjusted econometric model results.

10 LADWP's unmanaged peak forecast in 2022 was
11 6,545, ours was 6,339 in the preliminary, and then
12 adjusting for the increase in rates, or the rate
13 differences, resulted in ours coming up to 6,450, again
14 closing the gap between the two forecasts.

15 And this is a representation of that. It looks
16 a little odd only because the first year that we're
17 using to do the comparison is 2013. And in this case it
18 was impacted by the weather normalization, primarily.
19 So, that leads to some percentages that don't quite
20 match with the actual values, which are very close to
21 one another in our -- after adjusting for the rates.

22 So, that's pretty much what I have for the --
23 oh, and the only other thing is that there are some
24 inputs that we would like to work with LADWP to explore
25 further. Some of them being primarily dealing with the

1 econometric or the economic components that we've
2 incorporated, and so we'd like to spend some time with
3 them in developing a revised forecast.

4 And with that I would answer any questions, be
5 willing to answer any questions from the dais.

6 COMMISSIONER MC ALLISTER: Great, thanks very
7 much. Yeah, it just came to my attention that our
8 representative from LADWP needs to leave quickly. So,
9 maybe before we go to Q&A could LADWP go ahead and
10 respond or provide a perspective, and then we can -- I'm
11 sorry to make you wait around all day and then have to
12 rush right at the end, but sometimes that's the way it
13 goes. And I appreciate you being here and sticking it
14 out.

15 MR. COCKAYNE: I'm Michael Cockayne. I'm the
16 Supervisor of load forecasting and load profiling at
17 LADWP.

18 I thank the Commission for holding this
19 workshop. I found this morning very stimulating in the
20 discussion, and a lot of ideas that came about, so
21 really enjoyed it.

22 Really pleased that given the fact that my
23 forecast is based on a different time period, different
24 revenue classes, different economic inputs, different
25 weather stations and we came out so close together when

1 we did this reconciliation. And I'm certainly willing
2 to work with any economic data that the CEC wishes to
3 discuss and trade information, as we already have
4 started that process in trading information back and
5 forth.

6 Just to point out, or maybe what makes us, LADWP
7 different, is that Chris mentioned earlier that he
8 thought economics was the main driver in the forecast.
9 I really believe in our service territory that it's the
10 programs that are the incremental difference.

11 Probably three key reasons, in our industrial
12 sector we have very low vacancy rates in the industrial
13 sector, have no room to grow in the City of Los Angeles
14 for that.

15 Commercial building is what they call ground
16 filled development, meaning that they have to knock down
17 a building to put up a new building. So, you know, I
18 don't see huge growth in the economics there.

19 And then, of course, on the residential we're
20 only adding 6,000 units in a normal year to our
21 forecast. So, 6,000 units on a base of 1.2 million
22 really doesn't drive it.

23 On the other hand, with our energy-efficiency
24 programs we're aiming to hit 10 percent by 2022, so that
25 really -- that, plus the solar rooftop program, to me is

1 the incremental driver in the forecast right now, rather
2 than the -- it's slightly larger than the economics.

3 Given, if you set the point that programs are
4 driving this forecast more than economics, then I'm
5 telling my management right now that the forecast will
6 probably be less accurate in the future, than they have
7 been in the past. Our forecasts have been relatively
8 done well.

9 I guess earlier comment -- or all forecasts are
10 wrong, but some forecasts are useful, I hope that's what
11 my management feels about my forecast.

12 And I'm telling them that it may be more
13 inaccurate, and given that it may be more inaccurate, I
14 guess the solution to that is that you have to have more
15 slack in your financial plan, and your IRP, and those
16 type of processes.

17 So, that's basically what's going on at LADWP
18 right now.

19 COMMISSIONER MC ALLISTER: Yeah, I appreciate
20 that and I was really happy to see the kind of raising
21 of the profile of efficiency programs at DWP with David
22 Jacot coming on, and kind of really an understanding of
23 how important those programs are going forward. So, I
24 think that was a very visible statement that the company
25 made.

1 MR. COCKAYNE: Yeah, he's doing an excellent
2 job. I've been in meetings with him this year, and also
3 the General Manager, Ron Nichols, has a high emphasis.

4 COMMISSIONER MC ALLISTER: Yeah, it's good to
5 see that urgency.

6 I had a couple of questions here. So, one,
7 what -- so, we've talked with the three large investor-
8 owned utilities and clearly the Energy Division of the
9 PUC is -- you know, the rates issue is in the milieu.

10 I guess I'm wondering what the basis of the rate
11 forecast for DWP is, sort of where that's coming from,
12 and the origin of any discrepancies between that and the
13 CEC.

14 MR. COCKAYNE: Well, and in fact I think there
15 will be another rate forecast this summer and we do
16 believe that rates will be increasing.

17 One, given the energy efficiency we have, our
18 rates are now uncoupled. We get revenue -- we hit our
19 revenue targets through an uncoupled rate process.

20 And then, also, because of the goal in hitting
21 the 33-percent renewable power standard, and there's
22 also talk of maybe -- I don't know if this is official,
23 just talk of the coal -- eliminating the coal fuel in
24 the mix. So, I don't know if that's announced yet or --

25 COMMISSIONER MC ALLISTER: Well, definitely,

1 obviously, we've seen good progress on that. I think
2 Ron Nichols is working hard on divestiture and all that,
3 which is --

4 MR. COCKAYNE: Right.

5 COMMISSIONER MC ALLISTER: -- you know, great.

6 I guess I'm kind of wondering sort of the basis
7 for that assessment. I mean, I'm sure there's a tea
8 leaf, you know, reading the tea leaf aspect here. But
9 to the extent that our staff and DWP can get together
10 and kind of agree on the assumptions for rates going
11 forward, in the same way that we might do it with, you
12 know, Energy Division and the individual utilities in
13 the PUC realm, just some analogous process would be
14 useful, I think.

15 MR. COCKAYNE: Yeah, in the past, actually,
16 we've only put out a three-year rate forecast and then
17 the rates would go up by inflation, so we would have
18 zero, inflation plus zero, where they were talking about
19 inflation plus one.

20 COMMISSIONER MC ALLISTER: Okay.

21 MR. COCKAYNE: Now, since we have all these
22 programs in place, I think there's more willingness to
23 put out a long-term rate forecast.

24 COMMISSIONER MC ALLISTER: Okay, that's great.

25 MR. COCKAYNE: So, that's actually a new policy

1 this year. And we'll be able to share that rate
2 forecast with them.

3 COMMISSIONER MC ALLISTER: Okay, that's great.
4 And then my other question is I'm wondering where the
5 L.A. FIT -- the L.A. feed-in tariff fits into all of
6 this, because it's not traditional self-gen in that it's
7 not behind the meter, but it does affect the peak, and
8 it is a program with some -- I mean it's a DG-related
9 program. So, I'm kind of wondering how that fits into
10 both the Commission work and to DWP's work.

11 MR. COCKAYNE: Well, in my forecast -- I don't
12 know how it works in the Commission.

13 COMMISSIONER MC ALLISTER: Okay.

14 MR. COCKAYNE: But the feed-in tariff is not in
15 my forecast.

16 COMMISSIONER MC ALLISTER: Okay.

17 MR. COCKAYNE: And we handle the feed-in tariff
18 in our IRP plans.

19 COMMISSIONER MC ALLISTER: Right, so I mean it
20 is procurement, so it's not technically, you know,
21 demand.

22 MR. COCKAYNE: Right.

23 COMMISSIONER MC ALLISTER: But it does impact
24 the peak. So, you know, peak shifting will happen in
25 some ways because of it.

1 MR. COCKAYNE: Right.

2 COMMISSIONER MC ALLISTER: So, I guess I'm just
3 kind of wondering -- so, really, I guess you're saying
4 that's a separate topic entirely.

5 MR. COCKAYNE: Right.

6 COMMISSIONER MC ALLISTER: Okay, great.

7 MR. COCKAYNE: Or at least I'm not handling it
8 in my forecast right now.

9 COMMISSIONER MC ALLISTER: Okay, great. Keith?

10 MR. CASEY: Just a quick question on the staff's
11 presentation on the PV build out, I noticed a pretty
12 modest build out over the next decade of incremental, 40
13 megawatts in terms of peak impacts. And I was just
14 wondering if you could shed any light on --

15 MR. COCKAYNE: I have a number off the top of my
16 and I thought it was higher. Now, one -- I think we
17 have a program to hit 350 megawatts PV by 2030. But our
18 PV peaks, production peaks 12:00 to 1:00, our system
19 peaks 1600 hours. So, I think there's a 40 percent
20 decline from the peak production to our system peak.

21 MR. CASEY: That's interesting, because looking
22 at the San Diego numbers, they were looking at,
23 basically, a hundred percent increase in PV build out
24 over that same period. But, of course, they have more
25 inland areas than you do and maybe that makes a

1 difference on the peak and --

2 MR. COCKAYNE: Well, the other thing I think
3 that makes it more difficult in our service territory is
4 that the majority of our householders are renters. And
5 right now we're building apartments, not single-family
6 housing. So, we really have -- we don't have that new,
7 single-family house, which to me is the obvious target
8 market for PV and the zero net energy. And I think the
9 apartment issue is more difficult, so benefits from
10 that.

11 COMMISSIONER MC ALLISTER: Just following up on
12 that, aren't there some differences between DWP and some
13 of the other utilities, including the IOUs, on what's
14 sort of permissible with respect to rooftop solar, and
15 ownership of rooftop solar? I mean there's some
16 additional constraints, I understand it.

17 I'm not totally up to date on this so I guess
18 I'm asking is there --

19 MR. COCKAYNE: I'm not an expert on regulations
20 on the PV.

21 COMMISSIONER MC ALLISTER: Well, I'm just
22 thinking the sort of third-party ownership of rooftop
23 solar, I've understood, is not easy to do in DWP
24 territory. Whereas, so the PPA model that's sort of
25 taken the rest -- taken the IOU service territories is

1 less possible over there, but I could be totally wrong
2 about that, at this point I'm not sure.

3 MR. COCKAYNE: Historically, the district, the
4 City of Los Angeles attorneys have been against
5 ownership of generation within our service territory.

6 COMMISSIONER MC ALLISTER: Okay.

7 MR. COCKAYNE: So, that may be where you're
8 hearing that.

9 COMMISSIONER MC ALLISTER: Right. So, yeah, so
10 there's something about the application of that metering
11 limits some of the options for rooftop solar.

12 MR. COCKAYNE: Right.

13 COMMISSIONER MC ALLISTER: So, that could
14 explain some of that discrepancy, too.

15 Which is why I'm asking about the FIT because I
16 think it's got a lot of -- it fits the model in a way
17 that I think could have some serious traction and looks
18 like it's going to be a good model for the rest of the
19 State in some ways. And so I'm kind of excited to see
20 that go, even if it's not exactly part of this
21 discussion, necessarily.

22 So, I really -- I don't have any other
23 questions. Okay, great. Perfect. So, you're only a
24 couple of minutes past 4:30 so, hopefully, you can catch
25 your plane. Thanks very much.

1 Great, so I wonder if staff, based on the little
2 back and forth just now, is there any clarification that
3 might have popped -- any of those questions -- I guess I
4 was also wondering about sort of the PV issue with
5 respect to staff. Let's see, I guess I was wondering
6 about the L.A. FIT, but it sounds like that's probably
7 not in staff modeling at all, either.

8 MR. WENG-GUTIERREZ: Yeah, I'm not -- I don't
9 think so, no.

10 COMMISSIONER MC ALLISTER: Great. Great, okay,
11 that makes sense.

12 MR. WENG-GUTIERREZ: All right. Now, I might
13 take a minute or two longer to go through this, although
14 it is a shorter section because it doesn't have multiple
15 climate zones. So, perhaps it will be about the same
16 length, but I won't speak as quickly.

17 So, in general I'm going to be going over the
18 planning area results, the efficiency and then self-
19 generation components and then do, again, a forecast
20 comparison with the SMUD forecast that was submitted to
21 us.

22 As an overview, in the mid case in 2022 our
23 current CED 2011 forecast is 3.3 percent lower.
24 Partially, this is influenced by near term -- lower
25 values in the near term because of economic growth

1 assumptions, as well as the higher rate -- the higher
2 rates that are assumed in all the cases.

3 And for SMUD's electricity consumption, the mid
4 case grows at just over 1 percent, 1.08 percent to
5 12,071 gigawatt hours by 2024.

6 In 2013, the value that we are using as the
7 starting point for the forecast is 2.8 percent lower
8 than in the CED 2011.

9 Similarly, the near term or 2013 starting point
10 is significantly lower than the CED 2011 value. Whereas
11 the growth rates in the low and the mid case are
12 comparable to what we're seeing in the previous mid-
13 level forecast, just over 1 percent, 1.12 percent.

14 And the mid case grows to approximately 3,500
15 megawatts in the mid case.

16 Per capita consumption is lower in this case
17 than the last forecast and in due, partly, because of
18 the assumptions in the beginning of the forecast.

19 The trends are somewhat similar, but grow a
20 little bit quicker throughout the forecast partially
21 because of the EV adoption through the forecast.

22 And, similarly, the savings across the forecast
23 period is just over 2,200 gigawatt hours. And again, in
24 the latter portion of the forecast we see impacts of
25 price rate changes, as well as, I think, appliance

1 standard decays.

2 And as with the LADWP, and other utilities, the
3 self-gen -- the shape of the self-gen shows the end of
4 the Federal tax incentive in 2016, and then a longer-
5 term growth rate which is correlated with technology
6 declining costs, as well as increasing rates, and
7 continuation of housing starts through the forecast
8 period.

9 Likewise, the peak impacts show a similar trend,
10 the ending of the Federal tax in 2016 significantly
11 changes the rate of growth of self-gen.

12 And for SMUD's territory, most of the self-gen
13 impact is associated with PVs. I think in the mid case
14 for peak the total at the end of the forecast is 32
15 megawatts, of which 31 megawatts is attributable to the
16 PVs.

17 And then for our forecast comparison with SMUD,
18 we had three submitted to us, an unmitigated case, an
19 unmanaged case and a managed case.

20 The unmitigated case doesn't change any changes
21 across for energy use behaviors, and stock changes or
22 efficiencies in the forecast period.

23 The unmanaged case does include some end-use
24 appliance saturation and efficiency changes to new home
25 constructions during the forecast period.

1 And then the managed case obviously includes
2 many other program impacts going forward.

3 So, in looking at what was included in each of
4 those three cases we decided that the unmitigated
5 forecast, as it was defined, or was it was provided was
6 most comparable to our forecast, since there are no new
7 efficiency impacts recorded during the forecast period.

8 So, SMUD's unmitigated sales forecast in 2024
9 was 12,359 gigawatts, ours was 11,832, so slightly
10 lower.

11 If we adjust, again, for rate differences, ours
12 is raised to 12,423 and, again, very close to what they
13 had in their case. So, we felt like it was a pretty
14 good estimate just considering the differences in the
15 rates, and beyond that we're pretty close.

16 And this just shows, again, the annual average
17 sales growth across the forecast period starting in
18 2013, so it does lead to a little bit of difference
19 between of the -- the difference between the SMUD's
20 forecast and ours in 2013 does show -- does cause a
21 little bit of variation in the annual growth rates. But
22 for the most part we end up very close to one another at
23 the end of the forecast, adjusting for rate differences.

24 And then for SMUD's peak forecast we, again,
25 used a comparison of the unmitigated peak forecast to

1 ours. Their value in 2024 is 3,426 megawatts, ours is
2 3,490 megawatts. Adjusting for rates, our 2024 number
3 becomes 3,612.

4 So, I think in this case we are including a bit
5 of -- a bit more economic growth than they might be
6 including. And then we also have a starting point which
7 is a little different than theirs, so that causes a
8 little bit of difference here. And again, that
9 difference, both in the starting point, as well as some
10 of the factors contributing to the change over the
11 forecast does lead to a slight difference here. But for
12 the most part we feel that we're pretty close to what
13 they've produced in their -- submitted in their
14 unmitigated case.

15 And with that I'd be happy to answer any
16 questions.

17 MR. CASEY: I guess I had just a similar
18 question on -- I'm just, particularly for SMUD, struck
19 by the relatively low impact of PV, both in peak demand
20 and overall energy consumption. From an energy
21 consumption stand point, in 2024 it's about two percent
22 of their total and it's just kind of surprising for an
23 inland area.

24 MR. WENG-GUTIERREZ: I don't know that I can
25 speak to why that would be such a -- it is the largest

1 component of self-gen, you k now.

2 MR. KAVALEC: So, it's basically the incentives,
3 the CSI program versus what the publicly-owned utilities
4 offer in terms of incentives that's creating the
5 difference in growth.

6 COMMISSIONER MC ALLISTER: And Chris, those
7 incentives would include, I would imagine, not only
8 the -- you know, the CSI or, you know, equivalent solar
9 incentives, but also the kind of rate structure --
10 incentives built into the rate structure as net
11 metering, and that kind of thing as well, right?

12 MR. KAVALEC: That's right.

13 COMMISSIONER MC ALLISTER: I guess, if the SMUD
14 rep is here, then maybe we can talk about those rate
15 issues.

16 COMMISSION CHAIRPERSON WEISENMILLER: Well,
17 certainly, SMUD has a significant fixed charge, where
18 the IOUs don't.

19 COMMISSIONER MC ALLISTER: Well, and the tiers
20 are less aggressive, so the sort of lopping-off-the-top-
21 tier strategy isn't quite as compelling.

22 Do we have a rep from SMUD here?

23 MR. WENG-GUTIERREZ: Yes.

24 COMMISSIONER MC ALLISTER: Yes. Okay, great.
25 Yeah, so great, thanks Malachi, very much.

1 COMMISSION CHAIRPERSON WEISENMILLER: Thank you.

2 COMMISSIONER MC ALLISTER: We'd like to invite
3 SMUD up. Oh, here we go.

4 MR. TOYAMA: Nate Toyama from SMUD. Here's my
5 information, if you need it.

6 The first slide, just an overview of what I
7 would like to speak to the audience and Commissioners
8 about is basically reviewing our forecast, just like Mr.
9 Gutierrez did.

10 But, really go more beyond that and talk about
11 our unmanaged and managed forecasts. These are the
12 forecasts that we use for our planning purposes and for
13 both sales and peak. And then examine a bit of our
14 program impact, which seems to be the difference between
15 our forecasts.

16 And so, this was what was referenced in the
17 discussion on SMUD. As you can see from this graph on
18 the sales, we're roughly about the same. And so, if we
19 looked at our unmitigated forecast and the CEC's no-
20 rate-adjustment forecast, for lack of a better word,
21 we're pretty close.

22 The difference really becomes apparent when we
23 talk about our -- the next forecast, which was in the
24 slide, the CEC folder 1.1.b mid case. We have a bit of
25 a difference there in terms of our unmanaged and our

1 forecast.

2 But in our unmanaged forecast it's really sort
3 of a bench mark, is it's this forecast that we're going
4 to use to describe how we plan to achieve our other
5 goals, such as our EV goals, our PV goals, EV and some
6 other sales goals that we have, which is the next slide.

7 And on this slide we have the same forecast that
8 we had in the previous slide, but I want to bring your
9 attention to the red line, which is the managed load,
10 and the managed load is the one that we use for
11 forecasting purposes.

12 And in the footnote below we have our managed
13 forecast, which includes our own EV program -- I mean,
14 excuse me, our EE program, our PV program under SB-1,
15 EV, which will lift it back up. And we had some
16 departing load last year, so we have it in our forecast.

17 But this is where the substantial differences
18 are.

19 And in terms of our planning process, the red
20 line is what we use for our procurement, our planning
21 purposes, our risk management, and it does -- at least
22 in the first year it's not that far apart, but in the
23 year 2024 it is quite different.

24 COMMISSIONER MC ALLISTER: I guess I'm -- so,
25 the impact -- like price effects, generally, are those

1 in there anywhere? I mean what's the --

2 MR. TOYAMA: We don't have any price effects in
3 our model, per se.

4 COMMISSIONER MC ALLISTER: Okay.

5 MR. TOYAMA: At least not in terms of
6 elasticities.

7 COMMISSIONER MC ALLISTER: Okay. It's kind of
8 notable that with incorporating the increase --

9 MR. TOYAMA: The difference is really our
10 program impacts.

11 COMMISSIONER MC ALLISTER: Well, I guess I'm
12 just noticing that incorporating rate increases and
13 not -- you don't incorporate rate increases and the CEC
14 kind of does, and builds that in, but you're still
15 pretty close in these forecasts.

16 MR. TOYAMA: We don't have elasticities, we
17 don't have price elasticities or income elasticities.

18 COMMISSIONER MC ALLISTER: Okay, so yours is
19 kind of a more mechanistic model.

20 MR. TOYAMA: Yes.

21 COMMISSIONER MC ALLISTER: Okay.

22 MR. TOYAMA: And partly because we -- you know,
23 at the SMUD level we just haven't seen it in terms of --
24 not seen it. We just haven't been able to estimate it
25 with any confidence.

1 COMMISSIONER MC ALLISTER: Okay.

2 MR. TOYAMA: So, both the price part and the
3 income elasticity. And so, because of the uncertainty
4 of the numbers, we don't use it.

5 But the other question might be is how does the
6 price impact really sort of -- what is the mechanism of
7 a price impact? What do people do when prices change?

8 If they resolve -- in the long term we believe
9 that perhaps price changes, as well as income changes
10 may affect your portfolio selection.

11 And in our models we do have a portfolio or we
12 have a saturation model which examines different
13 saturations in appliances, and we cover the main
14 appliances. For residential, at least, we'll cover TVs,
15 we cover refrigerators, HVACs, cooking. We have about
16 ten major appliances that we model with both saturations
17 and level of efficiencies, and that's -- and that's
18 covered, basically, in our unmanaged forecast.

19 COMMISSIONER MC ALLISTER: So, I guess with the
20 investor-owned utilities and with the CEC -- well,
21 really, I guess with the CEC approach, you know, there's
22 some categories of savings. You know, there's
23 standards, and programs, and price effects. And then
24 also, you know, there's some consideration of naturally
25 occurring savings.

1 So, I guess could you sort of break up -- I
2 mean, this seems simpler. In a lot of ways it allows
3 you to sort of -- you know, the attribution question
4 gets simpler under your approach, which is great. I
5 guess I'm kind of wondering --

6 MR. TOYAMA: At the end of the -- in a couple of
7 other slides I'll show you what it goes into.

8 COMMISSIONER MC ALLISTER: Okay, great, great.
9 I'm sorry to beg all your questions there.

10 COMMISSION CHAIRPERSON WEISENMILLER: Well, I
11 just had a quick question. What's the pending rate
12 increase SMUD is looking for over the next year?

13 MR. TOYAMA: I'm sorry, what was that, again?

14 COMMISSION CHAIRPERSON WEISENMILLER: My
15 impression was that SMUD has just launched an effort and
16 I think it actually started this week, of workshops
17 concerning a potential rate increase for this year.

18 MR. TOYAMA: The proposal in SMUD's General
19 Manager's report, which was released a couple of weeks
20 ago, has a proposal for a 2.5 percent increase in 2014,
21 and another one in 2015.

22 In 2013, as well as 2012 there was some
23 realignment of the rates, primarily affecting
24 residential customers. Where the major impact was to
25 increase the customer charge, but the overall revenue

1 requirement stayed the same.

2 So, these are the -- for 2014 and 2015 the price
3 proposals are 5 percent over a two-year period, and
4 that's the proposal that's made to the board. I believe
5 there's probably another 60 days in which the board will
6 make that decision.

7 But if you had -- well, if we had to look at
8 real prices, I'm not clear that we would have -- I don't
9 know, I haven't looked at it in a while, but if we had
10 looked at real prices I don't know if it would -- if our
11 SMUD rates have been actually increasing over time.
12 Probably in the long run they've been either zero or
13 negative since the 1990s.

14 COMMISSION CHAIRPERSON WEISENMILLER: No, my
15 impression is that SMUD has generally tried to squeeze
16 savings out instead of increasing rates in recent years.
17 So, this is the first proposed rate case -- rate
18 increase we've seen in a while.

19 MR. TOYAMA: What was that question or was that
20 a comment?

21 COMMISSION CHAIRPERSON WEISENMILLER: More a
22 comment. I just said that was my impression, also, that
23 your rates have been pretty flat.

24 MR. TOYAMA: All right. And so, basically, to
25 summarize, these are differences, is that the

1 differences are very minor other than for the programs
2 that SMUD has been trying to accomplish.

3 The next slide -- oh, wrong button. The next
4 slide is the peak forecast and this is where we have
5 some differences. But overall the differences, when you
6 talk about megawatts and how we might mitigate those
7 differences or mitigate the risks of those differences,
8 they really tend to be quite minor.

9 I think, although the CEC has been comparing the
10 unmitigated with the CEC-adjusted, I really think that
11 the SMUD unmitigated and the mid case, which is the red
12 line, are more appropriate to evaluate as a comparison.
13 And I think that when we look at these differences, the
14 differences are, once again, very, very minor.

15 On the other hand, it's not what we use for
16 planning purposes. And so we go to the next slide --
17 well, this is a talking point.

18 One talking point I wanted to make, because it
19 varies quite a bit from ours, is really the bump in the
20 peak usage in 2013. That seems to be a little bit
21 higher than ours, so I brought a slide which shows you
22 our peak usage on a per-account basis, which is this
23 one.

24 And what I have is the historical peaks on a
25 per-account basis. The red line is the temperature for

1 that peak day and then I have the three scenarios are
2 unmanaged, or are unmanaged and managed, and then the
3 CEC's forecast.

4 And as you can see, the CEC's forecast is just a
5 bit higher than ours. Now, that's not to say we
6 wouldn't achieve that type of peak demand under certain
7 conditions, but I think those certain conditions would
8 be a bit above what we normally consider our normal
9 peak, or our normal temperature conditions for our peak.

10 COMMISSIONER MC ALLISTER: So, could you go back
11 to the previous slide?

12 So, you're talking about the gap in 2013, '14,
13 '15, rather.

14 MR. TOYAMA: Yeah, I'm talking about the gap in
15 the first couple of years of the forecast.

16 COMMISSIONER MC ALLISTER: Yeah, okay.

17 MR. TOYAMA: So, '13 and '14.

18 COMMISSIONER MC ALLISTER: Okay, so you're
19 saying basically that it's due to weather effects or
20 some assumptions UNDER weather?

21 MR. TOYAMA: It could be it's just differences
22 in approach, but it seems to be a bit above what we
23 are -- well, it seems to be a little bit high than what
24 we observed in the last couple of years.

25 And so, we still think that we're -- and I would

1 attribute this to our somewhat of a recessionary period,
2 and we don't think we're going to recover that quickly
3 out of the recessionary period.

4 We still think that 2013 is still going to be a
5 slow growth. We're starting to see that we're having a
6 pickup in residential customers, but it's still well
7 below what we've seen in the last ten years. We're
8 looking at maybe two to three thousand in customer
9 growth this year. In the past we've had maybe 2,000
10 customers. Well below what we've seen in the past,
11 which has averaged anywhere from 10 15 thousand
12 customers.

13 But I think the main thing is the recessionary
14 period. And the peak growth, what we attribute the more
15 recessionary period is more to the commercial class.
16 We've seen a quite a bit of reduction in usage and peak
17 demand by our commercial customers.

18 And if anything goes like it has been in the
19 past, the commercial class will recover, but it tends to
20 lag behind residential customer growth. And so that was
21 one point that could be a major difference.

22 Now, if we were to make slight adjustments, then
23 our peak forecast would almost be identical.

24 COMMISSIONER MC ALLISTER: Okay, great.

25 MR. TOYAMA: I'll bring that slide back. If we

1 were to make the adjustments in '13 and '14, you see
2 that the blue bars and the black lines would almost have
3 the same slope, roughly about 1.3 percent. The
4 difference is really that little bump there.

5 Let's see, where am I? Okay, this is really our
6 managed and unmanaged forecast. Again, the differences
7 are really our programs that we have. So, it does look
8 to be quite a bit of a difference, maybe three to four
9 hundred megawatts. Yeah, about three to four hundred
10 megawatts, which by 2024 is quite substantial.

11 COMMISSIONER MC ALLISTER: So, just to be clear,
12 the one that you use here is the managed, right? So,
13 for your long-term planning purposes, for going out and
14 doing procurement and all that, you're using the red
15 line here?

16 MR. TOYAMA: That's correct.

17 COMMISSIONER MC ALLISTER: Okay.

18 MR. TOYAMA: And it's really the difference
19 between the red line and the blue line, you know, we're
20 looking at another resource.

21 So, I mean when we file our reports to both the
22 WCC and the FERC we always include the blue line
23 forecast, but the difference between the blue line and
24 the red line is essentially energy efficiency.

25 And so, we include it in a resource in those

1 proceedings and -- and so, anyway, let's go on to the
2 next slide where we'll actually see.

3 This is how I -- what I did is I looked at all
4 the different programs that we have and how we account
5 for changes in load growth, and sales growth. And what
6 these give you are is an idea of the magnitude of the
7 differences from our unmitigated forecast down to our
8 managed forecast, in terms of percentage.

9 And so, we can see by 2024 that our program will
10 result in about a 12 percent reduction in the usage
11 relative to the unmitigated forecast for sales.

12 For peak it's slightly lower because a lot of
13 the programs we have don't affect peak in the same
14 percentage, it's slightly less.

15 And so we see that by 2024, in our peak forecast
16 our programs and the evolution of the housing market,
17 and construction standards will result only in an 8.4
18 percent reduction from our unmitigated forecast.

19 And I think a lot of it is how we account for
20 these difference in program, SMUD's program, as well as
21 what may occur in the market, itself.

22 The next slide are the numbers. The first
23 slides are percentages, the second slide are numbers.
24 Except I think I put the wrong slide up when I made it,
25 so I don't have the unmitigated, I just have a

1 relationship between our unmanaged and our managed
2 forecast.

3 Part of the -- I guess part of the fun of making
4 a forecast is associating uncertainty to various things.
5 And we have fairly good certainty that we're going to
6 have that level of EE which, roughly on an annual basis,
7 is 1.5 percent of sales.

8 We have our SB-1 or our PV program that we're
9 pretty sure we're going to meet our goals, or we're
10 certainly going to try to meet our goals.

11 The real uncertainty in this particular forecast
12 is EV. It's a very -- we just don't know.

13 The next slide I have shows you our EV forecast,
14 and this is our plug-in electric vehicle forecast. For
15 2013 we're assuming we're going to have -- reach about
16 450 cars. This is a combination of battery and hybrid
17 battery cars.

18 The next slide is what we've just pulled off the
19 internet and what we used a lot for our planning
20 purposes, is actually the history of EVs in SMUD's
21 territory based on -- I believe they're based on the
22 rebates. And you can -- the top -- the internet site is
23 where I downloaded this data. Actually, I just copied
24 the data.

25 But what this website does, it tells you the

1 cars that have received rebates. It's done by service
2 territory for all the utilities. I believe it's also
3 done by counties. It breaks it up into the ZEV, which
4 is our battery cars, and our PHEVs, which are plug-in
5 hybrids.

6 If we look at 2013, these bars roughly add up,
7 from January to May, about 150 cars, about 100 of them
8 being plug-in electric vehicles, with the other 50 being
9 plug-in hybrid vehicles. Which is we think by the end
10 of the year will be fairly close to our forecast.

11 Now, the difficulty of the EV part is, of
12 course, what's going to happen in the future. And so as
13 we see, just basically this chart shows that the number
14 of vehicles will go, basically escalating, you know, at
15 an exponential rate.

16 COMMISSIONER MC ALLISTER: Could you remind us
17 how many -- how many accounts do you have at SMUD? I
18 should know this, but how many customer accounts do you
19 have at SMUD?

20 MR. TOYAMA: Residential, we have approximately
21 540,000. Commercial customers, we have about 70,000.
22 Of the 70,000, 50,000 are very small -- or 60,000 are
23 small. That is they're under 20 kilowatts.

24 COMMISSIONER MC ALLISTER: Okay, so you're
25 saying one in --

1 MR. TOYAMA: So they're large, but in small
2 numbers.

3 COMMISSIONER MC ALLISTER: So, by 2030 or so
4 you're one in three -- one in three or one in four of
5 your customers has an EV by 2030 or so, one in four,
6 probably, by that time.

7 MR. TOYAMA: Yeah, I think that's probably a
8 rough average.

9 Anyway, that's the end of my presentation, if
10 you have any questions.

11 COMMISSIONER MC ALLISTER: Thanks for taking our
12 interruptions along the way, I think we've gotten --
13 Keith, unless you have something? Okay, I think we're
14 good. Thank you very much, that was helpful.

15 MR. TOYAMA: Thanks.

16 MS. KOROSSEC: All right, we've come to that
17 long-awaited moment for public comment, for all of those
18 who were bold enough to hang in there, either here in
19 the room or online. So, we'll first take comments from
20 anybody in the room who's interested in making any final
21 statements or any final questions.

22 Okay, I think we about killed everybody.

23 We don't have any WebEx questions, but we do
24 want to open the two phone lines to make sure that our
25 phone-only people have an opportunity to make a comment,

1 if they so choose.

2 All right, the phone lines are open. Does
3 anyone have any comments or questions?

4 All right, I think that does it for us. I just
5 want to remind folks about when public comments are due.

6 There we go, next steps. So, public comments
7 are due on June 10th and these are the instructions for
8 submitting them.

9 Thank you very much, everyone, for your
10 fortitude and hanging in there for the whole day.

11 Would you like to make any closing remarks,
12 Commissioners?

13 COMMISSIONER MC ALLISTER: Just briefly, thanks
14 to everybody for coming. I really enjoyed the
15 discussion. I think it was terrific to have the CAISO
16 and the PUC represented here today. I think we had a
17 really robust interaction. Certainly, we're all
18 interested in this for similar reasons. And I think
19 we're really committed to hammering out differences and
20 making sure that we're as transparent as we can be going
21 forward.

22 And, you know, I think just as we've -- as we've
23 faced the various imperatives to collaborate and
24 coordinate across agencies, I think it's really imbued
25 this forecasting process, sort of put it at the next

1 level of importance. It's really kind of jacked up the
2 importance of it. And so, I'm really kind of happy to
3 see the participation and interaction meeting that need.

4 And so, I'm very hopeful about not only this
5 year, but subsequent years, and really having a good
6 platform to keep building on.

7 So, I don't know if Chair Weisenmiller has other
8 things to say.

9 COMMISSION CHAIRPERSON WEISENMILLER: Yeah. No,
10 again, I'd certainly like to thank everyone who's hung
11 in here and appreciate the participation of our sister
12 agencies here, and that Keith, and Commissioners Florio
13 and Ferron invested the day here with us.

14 I think, certainly, you know, in my own mind
15 it's certainly good to look at the rates issues. And I
16 think, also, in terms of it's good to sort of between
17 the Energy Commission, and the utilities, and also the
18 ISO to make sure we're lined up on the weather
19 normalization stuff.

20 And again, just sort of continue to work forward
21 on getting to some common platforms on these issues.

22 COMMISSIONER MC ALLISTER: Keith?

23 MR. CASEY: Well, I just want to thank
24 Commissioner McAllister and Chair Weisenmiller for
25 inviting the ISO here. I really enjoyed the discussion

1 today and learned a lot. And I was also really
2 impressed with the CEC staff, and the utilities who
3 presented as well, it's clear there's a huge amount of
4 work and expertise that goes into this. And just the
5 level of sophistication in thinking about these things
6 and explaining them was quite impressive, so really
7 enjoyed the day.

8 COMMISSIONER MC ALLISTER: Yeah, and I'll echo
9 that. Thanks to Chris, and the team, and Nick, and
10 Malachi, I think -- and, obviously, the IEPR team,
11 Suzanne and Lynette.

12 Really, this is just a fantastic demonstration
13 of our expertise and our abilities in this area. I
14 really appreciate your rousing to the occasion and
15 making it all happen, so thanks very much.

16 And I think we're adjourned.

17 (Thereupon, the Workshop was adjourned at
18 5:05 p.m.)

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