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BEFORE THE
CALIFORNIA ENERGY COMMISSION (CEC)

In the matter of)
) Docket No. 13-IEP-1E
2013 Integrated Energy)
Policy Report (2013 IEPR))

**LEAD COMMISSIONER WORKSHOP ON
CALIFORNIA AND WESTERN STATES TRANSMISSION PLANNING
AND PERMITTING ISSUES**

California Energy Commission
Hearing Room A
1516 9th Street
Sacramento, California

Tuesday, May 7, 2013
1:30 P.M.

Reported by:
Peter Petty

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Judy Grau
Grace Anderson
Bill Chamberlain, Retired Chief Counsel
Mark Hesters

Also Present (* via telephone/WebEx)

Presenters

Lorenzo Kristov, California Independent System Operator
(CISO)
Neil Millar, CISO
Kevin Richardson, Southern California Edison

Panelists

Joe Desmond, BrightSource Energy
Peter Weiner, Paul Hasting, LLP for Abengoa Solar
*Bob Dowds, Mangano Homes Inc. for Westlands Solar Park
Renee L. Robin, SunPower Corp.
Manuel Alvarez, So Cal Edison
Diane Ross-Leech, PG&E
Tony Braun: California Municipal Utilities Association
Robert Strauss, CPUC
Ali Amirali, Startrans IO, LLC
Carl Zichella, Rep of WECC's Environmental Data Task Force

Public Comment

Jeff Gates, Duke American Transmission Co.
Jesus Arredondo, Wyoming Infrastructure Authority
David Smith, Transwest Express

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1 P R O C E E D I N G S

2 MAY 7, 2013

1:36 P.M.

3 MS. KOROSSEC: Good afternoon, everyone. I'm
4 Suzanne Korosec. I manage the Energy Commission's
5 Integrated Energy Policy Report Unit. Welcome to this
6 afternoon's workshop on Transmission Planning and
7 Permitting Issues in California and Western States.

8 Apologies to those of you who were at this
9 morning's workshop and who already heard my spiel, but I
10 need to cover a few quick housekeeping items before we get
11 started.

12 Restrooms are in the atrium out the double doors
13 and to your left. There are glass exit doors there that
14 you should not use because they're for staff only and it
15 will set off an alarm. We have a snack room on the second
16 floor at the top of the atrium stairs under the white
17 awning. If there's an emergency and we need to evacuate
18 the building, please follow staff out of the building to
19 park that's kitty corner to the building, Roosevelt Park,
20 and wait there until we get the all clear signal.

21 This afternoon's workshop is being broadcast
22 through our WebEx Conferencing System and you do need to
23 be aware that you are being recorded. We'll make the
24 audio recording available on our website in a few days and
25 a written transcript will be posted in about two weeks.

1 Judy is going to give an overview of the agenda
2 in a few moments, but I do want to let everyone know that,
3 in addition to opportunities for questions during the
4 afternoon, we've also set aside time at the end of the
5 workshop for more general public comments. At that point,
6 we'll take comments first from those of you here in the
7 room, followed by people on WebEx, and then those
8 participating by phone only. At any point during the
9 afternoon if you're making comments or asking questions,
10 please come up to a microphone so that the people on WebEx
11 can hear you and so that we make sure we get you on the
12 record. We also ask that you give our Court Reporter a
13 business card so we get your name and your affiliation
14 correct.

15 For WebEx participants, you can use the chat
16 function to let our WebEx coordinator know that you have a
17 question or comment. We'll either relay your question or
18 open your line at the appropriate time. And for phone-in
19 only participants, we'll open the phone lines after we've
20 taken comments from the folks in the room and the WebEx
21 participants. And it's helpful if you can keep your phone
22 on mute unless you want to speak so that we minimize the
23 feedback that we get when we open the lines.

24 We're also accepting written comments on today's
25 topics until close of business May 21st. And the Notice

1 for this afternoon's workshop, which is available on the
2 table out in the foyer and also on our website, explains
3 the process for submitting written comments to the IEPR
4 Docket.

5 In terms of context for today's workshop, the
6 Energy Commission is required under statute to adopt a
7 Strategic Transmission Investment Plan as a part of each
8 Biennial IEPR. In addition to that requirement, the 2012
9 IEPR Update's Renewable Action Plan pointed out that
10 transmission interconnections costs and requirements
11 remain a major challenge to renewable development in
12 California.

13 And the plan emphasized the need for progress on
14 environmental analysis and licensing of transmission
15 projects that are needed to deliver remote renewable
16 generation to load centers, along with the need to
17 streamline transmission permitting to reduce the lag time
18 between transmission and generation permitting.

19 The Renewable Action Plan recommended developing
20 milestones for each critical transmission project and
21 monitoring progress towards meeting those milestones, and
22 also recommended that the Energy Commission hold a
23 workshop in 2013 to vet options to promote timely approval
24 of in-state transmission projects needed to support
25 renewable development.

1 The plan also recommended that the CEC hold an
2 annual workshop under the direction of the Lead
3 Commissioner for renewables to highlight progress on
4 implementing the recommendations contained in the
5 Renewable Action Plan, including the recommendation that
6 is the subject of today's workshop. And we expect the
7 first of those annual workshops to take place in early
8 2014.

9 So without further ado, I'll turn it over to
10 Commissioner McAllister for opening remarks.

11 COMMISSIONER MCALLISTER: Great. Thank you,
12 Suzanne. So thank you all for coming. Again, many of you
13 were here this morning, so I appreciate your sticking it
14 out.

15 And we had a really nice session this morning, I
16 think it was very informative, and I certainly appreciated
17 the level and the civility of the interaction, I thought
18 it was just really excellent, and looking forward to more
19 of the same certainly on the topical areas.

20 I want to let our panelists speak and, on that
21 note, I would just express my appreciation not only to you
22 for coming, but also to staff for lining up such great
23 workshops and getting the right people on the panels and
24 setting things up in a way that allows us to have this
25 conversation, so I think that's very helpful.

1 In the morning, we talked about projects, and now
2 we're going to talk about transmission, obviously two
3 sides of the same coin, and it's really all about getting
4 responsible, well vetted projects done and delivering
5 energy to meet our long term goals in a responsible
6 stakeholder process, in a relatively streamlined and
7 hopefully not overly onerous, but certainly responsible
8 process. And there are a lot of voices validly -- that
9 are legitimately and I think essentially at the table, and
10 we're trying to facilitate that process.

11 And under Commissioner Douglas' leadership on the
12 DRECP, and really across the board in our various areas
13 across the Commission, this morning we heard Commissioner
14 Scott, who has joined me, thank you again for coming, the
15 appreciation for her role with the Federal Government
16 previously, you know, the Commission is really taking the
17 Governor -- starting with the Governor and the Commission
18 -- is really taking this very seriously because it really
19 is a fundamental process to meeting our long term State
20 goals and it's not going to happen unless we're successful
21 here in this forum today.

22 So I am excited to preside over this as far as
23 within the IEPR process, but it is actually broad and
24 requires continual engagement; it doesn't end with the
25 IEPR report, it is an ongoing living breathing thing.

1 So I really appreciate your active and continued
2 engagement here, and would offer the dais to Commissioner
3 Scott to see if she has anything she would like to add.
4 No. Okay, great, I said it all. Chair Weisenmiller
5 hopefully will join us here presently, but absent that, I
6 will pass it back to staff. Thank you.

7 MS. GRAU: All right, thank you very much. My
8 name is Judy Grau. I'm with the Commission's Strategic
9 Transmission Planning Office. And I just want to go over
10 a few items quickly on the agenda.

11 We do have four presentations, with each of those
12 about 15 minutes, and we'll allow five minutes of Q&A
13 after each of those presentations. In the first two
14 presentations we want to highlight two emerging trends in
15 the Western Interconnection, and so the first of these,
16 Grace Anderson of the Energy Commission staff will be
17 talking about the Western Electricity Coordinating Council
18 Restructuring effort. And just as a note, staff is not an
19 advocate for restructuring, per se, so the purpose of
20 Grace's presentation here is to just give a lay of the
21 land.

22 And then we have Lorenzo Kristov from the
23 California Independent System Operator, and he will be
24 giving a presentation on the California ISO's Energy
25 Imbalance Market Design Straw Proposal.

1 And then we have Neil Millar, also from the
2 California ISO, and he'll be talking about three main
3 areas in his presentation, the transmission underway to
4 meet the 33% Renewables Portfolio Standard, the status of
5 the projects in the ISO's interconnection queue, and the
6 ISO's transmission planning process's competitive
7 solicitation process.

8 And then as a follow-on to that, we have Kevin
9 Richardson from Southern California Edison, and he will be
10 giving a presentation on development focus area
11 suitability and transmission planning.

12 And for those of you who were here this morning,
13 that DFA acronym was discussed quite a bit, those are the
14 Development Focus Areas that are being addressed in the
15 Desert Renewable Energy Conservation Plan effort, and so
16 if you were here this morning, you heard Roger Johnson's
17 description of that and the follow-on from that.

18 Then we will go into our panel discussion. We're
19 hoping to begin that by 3:00 and end it no later than
20 4:30. Mark Hesters is already seated here, will be the
21 Moderator, and he will have more instructions when we get
22 to that point. We will allow about an hour and a half,
23 and, so, for the panelists that means five minutes of
24 prepared remarks; again, we'll go around the table as they
25 did this morning, and then hopefully we'll have time for

1 more in-depth discussion, not just the go-around the
2 table.

3 We will try to get to public comments by 4:30.
4 We know from this morning that I believe we already know
5 we want to hear from Bob Smith of the Power Company of
6 Wyoming and Chris Ellison of Pathfinder Zephyr; I'm sure
7 there are more among you, but those are the two we heard
8 want to speak this afternoon.

9 So as Suzanne mentioned this afternoon, this
10 workshop continues the implementation for the 2012 IEPR
11 Update's Renewable Action Plan, as well as adding to the
12 record for the 2013 Strategic Transmission Investment
13 Plan, which has been done biennially since 2005. And as
14 noted in the 2013 IEPR Scoping Order, the Strategic
15 Transmission Plan is not going to be a separate document
16 as it has been in some prior cycles, but will be included
17 in the overall policy report.

18 So with that, I'd like to introduce Grace
19 Anderson, who will be giving the presentation on the
20 restructuring at the WECC, and she has also Bill
21 Chamberlain here to answer any questions from the dais or
22 other folks, so we look forward to that. And you're ready
23 to go, Grace.

24 MS. ANDERSON: So thank you, Commissioners, for
25 putting this sort of 20,000-foot subject on your agenda,

1 we're definitely not going to talk about specific
2 transmission lines here right now, we're going to talk
3 about the broader questions about how reliability is
4 regulated in the Western Interconnection.

5 So in order to talk about proposed change, we
6 have to first have the slide that talks about what the
7 existing WECC structure is, what kind of a proposed
8 structure and governance and functions and funding of this
9 new approach might be, and then brainstorm just briefly on
10 what implications that might have for California and the
11 West, and just highlight a few milestones that are coming
12 up in the near term.

13 So right now, WECC is a stakeholder driven body,
14 it has seven stakeholder member classes. These are the
15 large transmission owners, small transmission owners,
16 other lines of electric business, which is primarily
17 generators and marketers, states and provinces, end-users,
18 Canadians, and other. And this is important because these
19 classes elect the directors of a stakeholder board. This
20 is a large hybrid board which consists of 26 stakeholder
21 directors, and then seven non-affiliated directors, also
22 the CEO votes, so that makes 34 -- in case you're doing
23 the math. It's very large. It's called a hybrid board
24 because it's a combination of stakeholders, directors, and
25 non-affiliated directors. It's incorporated under a

1 501(C)(6), which is a not for profit trade association.

2 So why might we propose to restructure WECC? And
3 as Judy said, I'm not here as an advocate, and I'm not
4 actually even directly involved in this, I'm the messenger
5 today of sort of the lay of the land as it currently
6 stands. And the decision to restructure is not final at
7 WECC. The most important reason is to improve reliability
8 in the Western Interconnection, and pretty much avoid
9 another September 2011 outage. This current initiative to
10 restructure really grew out of that outage, it responds to
11 significant pressure from NERC and FERC on the WECC Board
12 to change its governance and also its structure.

13 The goals for restructuring could allow
14 increasing independence of the Board improving oversight
15 and being able to participate in all forms of analysis, in
16 particular event analyses of outages. And this sounds
17 esoteric, but what happened after September 2011 is that
18 WECC, the Western Interconnection, was excluded from
19 participating in the review of the causes of the outage
20 because they were viewed as both operating the system and
21 also developing the standards and compliance function, so
22 it was sort of felt that, you know, they couldn't actively
23 perform both roles, so that reduced the quality, at least
24 the West thought, of the analyses. Also, this is an
25 opportunity to confirm the funding mechanism for

1 reliability, so we're going to talk a little bit more
2 about those things.

3 This slide indicates that there are a lot of
4 controversial issues, there's hundreds of thousands of
5 hours that have been spent on this since spring of 2012.
6 I've indicated these are largely resolved, and I indicate
7 that because of the votes of the WECC Board of Directors,
8 and also the views of the state and provincial entity that
9 is closely participating in this. Now, that does not mean
10 that all the members of WECC concur that these issues are
11 resolved, there isn't consensus on everything at this
12 time, and I'll talk more about that later. But what has
13 been resolved is that they're going to bifurcate, or they
14 have proposed to bifurcate, into two entities, a new
15 entity and then the continuing WECC regional entity.
16 We'll talk more about those functions in a moment.
17 They've decided that the Boards of Directors will be
18 independent, they've decided on the number of member
19 classes, the advisory committees, the proposed funding
20 mechanism, and the legal incorporation status.

21 This slide, we're on page 6, shows this
22 bifurcated structure in a very simple way. You see there
23 are two boxes, a green one and a brown one, and they're
24 separate. They each have their own member advisory
25 committee and this creature called WIRAB, the Western

1 Interconnection Reliability Advisory Body, which is the
2 Western States, will advise both of those boxes. So what
3 will the governance of the entities be? They will each
4 have independent Boards of Directors, they'll be
5 independent from one another and they'll be independent
6 from any member of WECC. So this will no longer be a
7 stakeholder board, it will not even be a hybrid board.
8 There's going to be five member classes, they're listed on
9 this slide, and it's important to see that states are
10 still a class, and that was one of the many fights to keep
11 the states actually a part -- an immediate class of WECC.
12 This is important because the five-member classes will
13 each nominate and elect three representatives to what's
14 called Strong Member Advisory Committees that are
15 responsible for providing the member class perspective to
16 the Board. So that will be a 15-person advisory group,
17 and there will be one for each entity. And a final change
18 is that these entities will be incorporated as 501(C)(4)
19 entities, which is the "best interest of public welfare,"
20 no longer a trade association.

21 So what are the functions of these two regional
22 entities? First, the new one, the Reliability
23 Coordination Company (RCCo), will conduct reliability
24 coordination, it's the real time operating reliability
25 with the wide area of view, which authorizes

1 implementation of balanced schedules between Balancing
2 Authority areas, and ensures communication. These two
3 function together, the RC function and the IA, Interchange
4 Authority function, are being moved out of WECC and into
5 an independent entity. It will also have the authority to
6 direct other functional entities under the NERC functional
7 model of reliability participation to take actions to
8 ensure that that entity's area operates reliably. RC will
9 do next day and seasonal planning.

10 Slide 9 summarizes the functions of the regional
11 entity, which is WECC as we know it, but minus those two
12 important functions that have been spun off to the
13 independent new corporation. So very important, standards
14 development, standards compliance monitoring and
15 enforcement under the delegation agreement from NERC.
16 WECC will do the event analyses that it was precluded from
17 doing because it was also the RC and still is as we speak
18 today, the RC, the Reliability System real time
19 coordinator.

20 WECC will continue to do some reliability
21 analysis and resource adequacy assessment. It will
22 perform its long time very important transmission line
23 path rating where upgraded existing lines, or new lines,
24 are granted the rating at which they may operate in the
25 Interconnection. And it's also proposed that WECC would

1 continue to host WREGIS, the Renewable Energy Generation
2 Information System and also Interconnection-wide
3 transmission planning.

4 So one short slide here on funding. WECC has
5 filed with FERC a petition for a Declaratory Order
6 regarding Section 215 of the Federal Power Act, funding
7 for both entities, and that is how this function has been
8 performed in the past. The states have filed in support
9 and a decision is possible later this month or June, and
10 of course they will continue their negotiated agreements
11 for funding with Canada and Mexico, which has been
12 successful in the past.

13 So with that very high level summary, I tried to
14 brainstorm what might be possible implications for
15 California and the West. And the first one is clear: if
16 restructuring goes forward with the governance that is
17 proposed, WECC member classes will lose their direct
18 representation under an independent board, there will no
19 longer be directors that represent, you know, Class 5
20 state and provincial entities, or Class 1 large
21 transmission owners. The second point is that, since it's
22 an independent and non-affiliated board for both entities,
23 it's possible that Directors from the eastern
24 Interconnection may be more predominant on the Board
25 because they're more likely to not have economic or other

1 ties to WECC members. An independent board could be more
2 inclined to RTO-like functions that we do not have in the
3 West, and you might think that's a good implication, or
4 you might think it's a bad implication. Contingency
5 reserves or other requirements for the operation of the
6 existing transmission system could change. And then
7 finally, the role and the technical strength of
8 traditional WECC standing committees, which have been very
9 important in the operation of WECC and the
10 Interconnection, they could diminish depending on how
11 their role is defined going forward, and that's the
12 repository of the technical expertise, really, of the
13 Balancing Area's utilities and others in the West. And I
14 mentioned before that WREGIS and Interconnection-wide
15 transmission planning is proposed to remain with the
16 Regional entity, WECC, but there's dispute over that.
17 That would be important to California because we rely on
18 WREGIS and we have put a high priority on transmission
19 planning.

20 So I just mention that this is not a done deal.
21 There are controversial issues, some of those are still
22 pending, and I will just say that there is a Class 1 and 2
23 transmission owner coalition and they're not fully
24 comfortable with what's being proposed, they are
25 particularly uncomfortable with the governance of the new

1 entity, the RCCo, and they've submitted an open letter to
2 the Interconnection, to WECC, dated April 11th and, you
3 know, if you're interested in understanding this better, I
4 really encourage you to look at that, and we could add it
5 to the docket if we wished, but they really feel that an
6 independent Board puts too much distance between those who
7 are making the budget decisions and the standard decisions
8 from those Balancing Areas that actually have to operate
9 the system and pay the fines if they are unable to comply.
10 So they have their own set of Bylaw changes, which has
11 been put forward.

12 Also very important is the clarifying of the
13 relationships between the two entities, particularly with
14 respect to data sharing, and then also sort of sorting out
15 the details on the reliability assessment functions. And
16 there is still some dispute about whether either entity
17 should continue to host WREGIS.

18 So where is it going from here? Well, the
19 opportunities are right in front of us, there's four
20 regional meetings in May, one of those on the 13th at the
21 ISO in Folsom, all WECC members will have an opportunity
22 to vote on the Bylaw changes and new Bylaws in June in San
23 Diego, and the Board itself will consider approval of
24 bifurcation and bylaws, depending on what the membership
25 vote is, also in June. And if there's a decision to move

1 forward, then there could be election of those fairly
2 important 15-person member stakeholder member advisory
3 committees also at that meeting. Later, then, if this
4 moves forward, there will be the nomination of the
5 independent directors, the membership vote on those
6 directors, and of course, since all of this authority is
7 delegated through agreements under the Federal Government
8 structure, there will be orders and decisions by NERC and
9 FERC on the delegation agreements and the Bylaws, and it's
10 possible that this new entity, the RCCo, could go live in
11 January of 2014.

12 And with that, just one more slide, but it's
13 really just to suggest that, whatever you feel about this,
14 your WECC member has an opportunity to vote, you can
15 participate in selecting member advisory committees, you
16 could choose to identify strong Western candidates for
17 independent directors and, when the time is right, support
18 funding through Section 215 at FERC.

19 And Bill Chamberlain is here, he's our former
20 Chief Counsel, and he's a charter member of the WECC Board
21 of Directors and we're fortunate that he was able to be
22 with us today to help explore any questions. Thank you.

23 COMMISSIONER MCALLISTER: Okay, thank you very
24 much. I do have one question, actually. So where -- you
25 know, it seems like a decision from FERC, I guess is

1 imminent on this? I guess my question is, what is the
2 process there? Has there been a comment period? And kind
3 of has FERC, you know, taken -- what process have they
4 followed to kind of get to the proposed decision path?

5 MS. ANDERSON: Well, the only decision, that we
6 hope is imminent, is with respect to the Declaratory Order
7 on the eligibility of these functions to be funded under
8 Section 215 of the Federal Power Act. The actual Bylaws
9 and delegation agreements would emerge later this year,
10 but they have their normal intervention process, and
11 members of the WECC have intervened in that Declaratory
12 Order process, including the ISO has intervened at FERC
13 with respect to the timing of the Declaratory Order
14 decision.

15 Well, we have a couple minutes, maybe we'll just
16 let Bill make a few observations as he's the Chair of the
17 Governance and Nominating Committee of the WECC, the
18 current WECC Board of Directors. And I know he's probably
19 the main author of these Bylaws.

20 MR. CHAMBERLAIN: Former Chair. Jim Shettler of
21 SMUD is now the Chair of the Governance Nominating
22 Committee.

23 I guess the main thing that I wanted to say was
24 that the driving force here was the fact that, you know,
25 WECC originally was set up to be the regional entity and

1 to handle standards, the compliance and the enforcement of
2 the standards. Back in 1996, there were some outages that
3 caused the Interconnection to -- caused the large entities
4 in the Interconnection to realize that they needed to set
5 up these reliability coordinators. And they were
6 originally set up in host facilities, Bonneville Power
7 Administration had one, CAISO had one, and there was one
8 at the Western Power Administration -- Western Area Power
9 Administration offices in Colorado. But unfortunately,
10 those three reliability coordinators were all using the
11 software of their host facilities, and they weren't
12 looking at the same screens, they had to call each other
13 if there was a problem and try and figure out what was
14 going on. And about three or four years into the creation
15 of WECC, the WECC Board decided to fund and develop an
16 Interconnection-wide Western system model. And the West
17 Wide System Model became the platform for the new
18 reliability coordinators that went live in 2009, and those
19 were taken over by WECC. And it was because the standards
20 provide for the reliability coordinators to be subject to
21 certain requirements in the standards, and if they fail in
22 their responsibilities under those standards, they can be
23 fined. And so you had a potential conflict here between -
24 - or at least an appearance of conflict if FERC and NERC
25 were to do the event analysis with WECC in the room

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1 because WECC would both be providing information, but also
2 potentially protecting its reliability coordinators. So
3 that's the driving reason for this bifurcation.

4 The only other thing that I would add is I think
5 the meeting on the 13th is at SMUD, rather than at the
6 CAISO, but I could be wrong about that -- that might have
7 been changed, but I would just suggest if anybody is
8 planning to go to that, check out the location. Any other
9 questions? Thanks.

10 MS. KOROSEC: All right, next we have Lorenzo
11 Kristov.

12 MR. KRISTOV: Good afternoon, Commissioners and
13 everyone. I want to give a little presentation about the
14 ISO's Energy Imbalance Market, which is very much a work
15 in progress at this point. And so I'll just start off
16 with a little bit about the process. We really currently
17 have two activities going in parallel. As you probably
18 know, we signed a Memorandum of Understanding with
19 PacifiCorp to implement an Energy Imbalance Market with
20 them that would start up at the end of 2014. But in
21 parallel to that, we are also conducting a more
22 conventional ISO stakeholder process where we do the
23 design work and the design effort to figure out the
24 details and the rules and what goes into our tariff, and
25 all of that, the idea being that we didn't want to just

1 create something that fits an ISO PacifiCorp Energy
2 Imbalance Market, but we wanted to do something that would
3 enable other Balancing Areas, if they want to in the
4 future, to join that Imbalance Market, and so we wanted to
5 design with that more generic and flexible capability in
6 mind. So these things go in parallel.

7 On the PacifiCorp agreement, we filed an
8 implementation agreement at FERC just I believe in the
9 last couple of weeks, and we started a stakeholder process
10 at the ISO, also a few weeks ago, where we put out what we
11 call a Design Straw Proposal, and that's pretty typical
12 ISO jargon for our stakeholder initiatives. We start with
13 something that we call a Straw Proposal with the idea that
14 there's lots of details that remain to be worked out, and
15 we're looking for stakeholder interaction to develop the
16 rest of the details.

17 These two pieces will come together in 2014 so
18 that they are consistent, and then ultimately we go
19 through the whole process for leading up to implementation
20 that involves testing and market simulation and so on. So
21 that's the process that's unfolding.

22 As many of you know who follow activities in the
23 West, the idea of an Energy Imbalance Market or Real Time
24 Imbalance Market has been floated for years, parties have
25 talked about it, they've argued about the benefits and

1 whether the costs are worth the benefits, and so on. It's
2 been under discussion, some proponents, some opponents,
3 but there's been a sense that, at least on the part of
4 some parties, that it would be desirable to have some
5 facility to trade energy imbalances in real time when one
6 area had surplus and another area had a deficiency, or
7 when there was congestion relief, to manage loop flow, and
8 so on, rather than each Balancing Area having to do it
9 completely on its own, that there would be efficiency
10 gains. Even before those were measured, they were at
11 least intuited that they would be there.

12 What's been at least some of the technical
13 impediments is that, as parties thought about implementing
14 such a thing, there would have to be a huge investment
15 upfront in creating the software and systems, and the
16 capability, and metering, and all that stuff that goes
17 with it in order to implement something, and because it
18 would be a high kind of capital intensive sum cost, then
19 you'd need a critical mass of participating balancing
20 areas in order to make it worthwhile and get it off the
21 ground and trying to get that critical mass together to
22 agree on the timing and the nature and all of that just
23 didn't allow it to really move anywhere.

24 So the ISO came in to the discussions in 2011
25 largely at the request of some of the Western

1 Commissioners that had an EIM evaluation activity going on
2 and, as we looked at the problem and we looked at the
3 market design that we had developed over the last many
4 years, we put a new market system into place in April of
5 2009, and we realized that what we could do is take our
6 existing platform and essentially expand some of the
7 capabilities of it to any Balancing Area that wanted to
8 participate with us. We did not need a critical mass.
9 One entity that wanted to join, we could actually create
10 something by simply extending our network model, and
11 utilizing our existing software with some relatively minor
12 changes to enable the Real Time exchange of imbalances to
13 take place, so that offered a huge simplification because
14 it eliminated the problem of having to have a critical
15 mass, it eliminated the problem of a huge capital
16 investment upfront.

17 And so, starting with PacifiCorp, there's now
18 been a willingness to move forward on it, and so that's
19 where we're starting. Also, as different Balancing
20 Authorities want to join, there's a lot of flexibility for
21 them preserving the autonomy of how they want to schedule
22 their resources to meet their demand, and so on. They
23 don't have to completely buy into the ISO market structure
24 and the way we do things, there's really an ability to
25 have a limited engagement through a narrowly defined Real

1 Time Imbalance structure, so some of the essentials that
2 have to take place between the ISO and the Balancing
3 Areas. And what I'm going to do in the next few slides is
4 give you a very high level overview conceptually of how
5 this thing will work, without getting into details, and
6 there's references on the ISO website if you want more,
7 and certainly you're invited to get engaged in the ISO
8 stakeholder process if you really want to get into the
9 details.

10 But certainly Network Modeling has to be the
11 basis of it. We have to be able to monitor where there's
12 going to be congestion within the other areas so that,
13 when as we're issuing dispatch instructions, we know that
14 they're feasible, so transmission monitoring. Then each
15 of the Balancing Authorities will give us bids -- economic
16 bids for their offers to increase or decrease generation,
17 as well as self schedules, resources that they want to run
18 at a specific level, they would give us that information,
19 then we would, within the operating hour, send back
20 dispatch instructions to them based off of what they've
21 given us. This is the overview and the next few slides
22 will give you a little more detail. And then there's a
23 settlement process whereby we issue settlement statements
24 that are associated with the imbalances, and they respond
25 by sending money.

1 A couple bits of jargon -- EIM entity, that
2 phrase is used throughout to mean Balancing Area that
3 joins the EIM structure. EIM participant is the
4 individual generating company, it could be an independent
5 generator, or it could be a vertically integrated utility
6 that has generating resources, but it's those participants
7 that are actually scheduling energy or offering energy
8 with economic bids into the market, so those are the
9 participants.

10 So it starts out with building what we call the
11 full network model, that's something we've had in the new
12 ISO market structure which essentially models it to the
13 greatest extent possible, a precise version of what the
14 electrical network looks like, so that we're always trying
15 to maintain that alignment between the market, the
16 economics, and the physics of the system, what's decided,
17 what's cleared through the market, it's feasible on the
18 electrical system. So we have to do the modeling
19 exercise, and then we have a feature called the Master
20 File, which is information on every one of the resources
21 that's participating, how fast it can ramp and things like
22 that, resource IDs, location, the type of resource. So
23 that's the basic information.

24 On top of that, then, the EIM entity, that's the
25 Balancing Area that's participating, creates a base

1 schedule with us, and that can happen any time from day
2 ahead timeframe up to about an hour or so before the
3 operating hour. That base schedule they simply establish
4 and we do very little to it, and I'll get to that in a
5 moment. But that's the basis off of which any intra-hour
6 variations or deviations are measured and settled.

7 So read this from the bottom up, starting with
8 that base schedule that's submitted to us by the Balancing
9 Area. We then monitor those bunch of things that are
10 listed up above it, in other words, what kind of
11 interchange is part of their schedule, updated information
12 about contingencies, generation, or transmission outages,
13 the most up to date forecasts of variable resources like
14 wind and solar, the most up to date load forecasts. And
15 what we do is we perform just what we call a minimum shift
16 optimization to the base schedule to make sure that it's
17 feasible, given all this new information, so it's really
18 trying to make only minor adjustments, so that when we
19 establish that base schedule, which will be the basis
20 against which deviations are measured, then we have
21 something that is feasible. Okay, so that results, then,
22 in an adjusted base schedule and that becomes the basis,
23 then, for the further actions.

24 Now, the next thing you're going to start reading
25 from the bottom up, the Adjusted Base Schedule, is the

1 baseline, now we still have some of those same types of
2 information that are being incorporated, but now we're
3 looking at every 15 minutes interval, and this is running
4 about 30 minutes before the start of the 15-minute
5 interval, and it's looking for needed adjustments that
6 have 15-minute interval schedule based on dynamic
7 contingencies, generation, or transmission outages, again,
8 updates of the variable resource forecasts, updates of the
9 load forecasts, and economic bids that are provided to us
10 by the participants, that is, the entities that have
11 generating facilities that want to participate in that
12 market. And they would give us bids to buy and sell
13 electricity in real time that would be applicable either
14 to the 15-minute interval, or subsequently to the five
15 minutes. So we put all of those things into our
16 optimization and then what we come out with is 15-minute
17 schedules, and that says for each of the entities that are
18 participating, here's what we want you to do in this
19 upcoming 15-minute interval, that is, maintain this
20 operating level, produce this number of megawatts,
21 megawatt hours over that interval, and then there would be
22 some ramping conventions around that.

23 So after those 15-minute schedules are
24 established, now we get into the five-minute interval
25 balancing, which is where a lot of the more dynamic action

1 happens. So again, reading from the bottom up, we have
2 the awarded 15-minute schedule, which is a basis for five-
3 minute deviations. We look at that whole list of
4 ingredients above there and we incorporate into the model
5 any applicable changes, we use the same set of economic
6 bids that they gave us that were used for the 15; there's
7 only one bid submission for each operating hour, so it's
8 the same bids, and we now perform a five-minute
9 optimization and this is happening somewhere around 10 to
10 15 -- I think it actually ends up about 7.5 minutes prior
11 to the five-minute operating interval. So that, then,
12 comes out with five-minute dispatch instructions that
13 we're sending back to all of the generating resources,
14 telling them where we want them to operate for that five-
15 minute interval, how many megawatt hours to produce in a
16 five-minute interval, and again ramping conventions about
17 how they're supposed to move.

18 So after this is all done, we're collecting all
19 the information about what they actually did. So we're
20 doing now a settlement based on deviations. Starting now
21 on the left side, start at the top this time, the adjusted
22 base schedule is the thing that we created in the first
23 step of this process, and we look at deviations between
24 that and the 15-minute schedules. Each of those 15-minute
25 schedules may have some difference to what was the

1 adjusted base schedule, and there's a 15-minute energy
2 price which is used to settle those deviations. Then you
3 go to the five-minute dispatch and you're liable to see
4 deviations between the five-minute dispatch and the 15-
5 minute schedule. Similarly, when you get their meter
6 data, the actual meter that tells us how much energy the
7 resource put out in that five-minute interval could be
8 different from the dispatch instruction itself. But both
9 the five-minute dispatch and the actual meter data, those
10 are going to be settled at the five-minute energy price,
11 that's the deviation between what actually happened in
12 real time and the 15-minute schedule. So then each of the
13 scheduling coordinators, which are the entities
14 representing the resources that are participating, they
15 get a settlement statement and then, based on that
16 settlement statement, they would essentially pay money
17 that would be transacted through the ISO settlement, so
18 parties that need to get paid for energy get paid, parties
19 that need to pay for energy get paid.

20 Now the cost of participating, independent of the
21 energy settlement itself, obviously if you're selling
22 energy you're going to get paid for it, if you're buying,
23 you're going to pay at the five-minute or the 15-minute
24 price, but then there is a partition patient fee that
25 covers the overhead of the system. In the ISO system, we

1 call it the Grid Management Charge, or GMC, and it's a
2 structure that we use to recover our budget, and it was
3 redesigned in 2011 for the 2012 year where we simplified
4 and basically it's based on very cost causation type of
5 principles. So to the extent you're using the various
6 market services, you're paying for the use of those.

7 So the GMC that's effective for 2014 through the
8 end of 2014 will apply, then we're going to do another
9 study and potentially revise for 2015. So there's a
10 start-up cost if you want to join, which is three cents
11 times your total annual energy usage, so that's megawatt
12 hours, three cents per megawatt hour of your total energy
13 volume for the year for the Balancing Area. That's the
14 start-up cost that you pay, you ante up to get into the
15 system; after that, it's all based on usage and there's an
16 administrative rate of 19 cents per megawatt hour volume,
17 and that's calculated by either of these two equations.
18 It's paid both by the generation side and the load side,
19 as our GMC is, that when we allocate the cost we look at
20 measured load megawatt hours, we look at measured energy
21 supply megawatt hours, and both of them pay based on a
22 megawatt hour volume.

23 On the generation side, it's the maximum of
24 either five percent of gross generation, or the total
25 amount of generation imbalance energy, and this is an

1 hourly settlement, so you're looking at this every hour,
2 we're calculating your gross generation for the hour, your
3 generation imbalance energy, and charging you 19 cents per
4 megawatt hour for that hour.

5 On the load side, it's very similar, a maximum of
6 five percent of gross load, or a load imbalance energy
7 again at the five-minute and the 15-minute, there would be
8 imbalances in both of those interval changes.

9 New EIM entities looking down towards the future
10 as new parties want to participate in this, what we're
11 doing for 2014 startup will be just with PacifiCorp, but
12 if parties want to express interest in joining in the
13 future, then we're going to set up a process -- we haven't
14 got all of this established yet, but essentially we will
15 be creating a process whereby parties apply, there will
16 probably be a 12 to 18 month lead time where we need to do
17 all the requisite modeling of the network, creating the
18 master file for all the resources, etc., and creating all
19 of the agreements that need to be put in place, the
20 contractual agreements and arrangements. And, again, new
21 entrants would pay that same start-up fee, the total of
22 three cents per megawatt hour of demand. And all of this
23 gets set up through an implementation agreement for each
24 party because, once they join, they're subject to the
25 tariff; but prior to joining, all of this comes under an

1 implementation agreement that would be filed and approved
2 by FERC, similar to what we have now in front of FERC for
3 PacifiCorp.

4 Here is a link to our website where you can find
5 some more information about this. There is an EIM
6 specific training under development, but if you look under
7 the ISO website -- sorry I didn't put it on here --
8 there's a "Stay Involved" heading on the main page, and
9 then under that is "Stakeholder Processes," so if you
10 looked at "Stakeholder Processes," there's about 40 or 50
11 of them and you'll see Energy Imbalance Market listed in
12 there, and you can see what's going on with the
13 stakeholder process. And that's basically it. I'm happy
14 to take any questions.

15 COMMISSIONER MCALLISTER: Any questions? I
16 wanted to acknowledge the arrival of Commissioners Scott
17 and Douglas, Chair Weisenmiller, and Kelly Foley from
18 Commissioner Hochschild's office. So we're complete once
19 again.

20 I guess I'm just wondering generally, do you have
21 any other conversations going on with any other
22 PacifiCorp-like entities?

23 MR. KRISTOV: Nothing's in the realm of
24 seriousness yet, you know, I think there's informal
25 inquiries, tell us more about this, and people come to

1 this -- I think we have a slightly different cast of
2 characters coming to the stakeholder process because now
3 other parties who are interested in seeing how the ISO
4 process works and the design process, we're having more
5 parties come and participate than just the ones who
6 normally pay attention to ISO design questions. But, you
7 know, that I know of there's no ongoing negotiations yet
8 with anybody.

9 COMMISSIONER MCALLISTER: Good, thanks. It's
10 exciting.

11 MS. KOROSSEC: Our next speaker is Neil Millar.

12 MR. MILLAR: Thank you and good afternoon. My
13 presentation covers a fairly wide range of topics, so I'll
14 touch on the key points on several of these slides, move
15 through, and then see what questions arise.

16 First off, I've provided a table here showing the
17 bulk of the transmission projects that are underway,
18 targeting meeting 33% Renewable Portfolio Standards by
19 2020. I should mention that there are a couple of
20 clarifications and updates. Line 11 and line 13 are both
21 listed as ISO pending and those are actually both approved
22 now. And one other question that came up in response to
23 the presentation was that the Imperial Valley C Station
24 Project listed on line 10 is also a range of projects from
25 2013 to 2015, or a timeline of 2013 to 2015; if we can get

1 the project earlier than 2015, that would be great, but
2 this project is one of the first going out for a
3 competitive solicitation, so we also needed to be
4 realistic about enabling competition for that project.
5 Otherwise, the bulk of this list is material that I think
6 most of the stakeholders have seen before.

7 Oh, I should have also mentioned that probably
8 for the context of permitting issues, the projects that
9 are experiencing some more recent conversation about
10 permitting and timelines are certainly the West of Devers
11 project, as well as the Tehachapi project, and on line 7,
12 the Cool Water-Lugo Project, so those are generating a
13 fair bit of stakeholder interest around the timing of
14 those projects moving forward.

15 Now I'll switch to just updating where we're at
16 with the ISO queue of renewable projects. This table and
17 graphic picture represents the queue up to and including
18 cluster 6. The cluster 6 window just closed recently and
19 generated an additional 5,400 megawatts of conventional
20 plant interconnection requests and 4,200 megawatts
21 approximately of additional renewable generation. So the
22 current numbers were leaving us at 34,000 megawatts of
23 renewables plus approximately 15,000 megawatts of
24 conventional, and these will be in addition to this table.

25 In terms of the activity on the queue itself, as

1 we've moved forward getting closer to 2020, more plans and
2 procurement plans are firming up, the actual volume of
3 generation in the ISO Interconnection Queue is dropping
4 and getting more in line as it gradually approaches the
5 amount of new generation we actually see necessary to meet
6 the 2020 objectives. We're currently sitting at
7 approximately 3,500 megawatts in the queue and that's
8 quite a drop from the original -- from the 70,000
9 megawatts in July of 2011. Obviously, competition is good
10 and important. The flip side is that an overheated queue
11 also generates considerable uncertainty about the
12 transmission projects.

13 This graph just demonstrates the progression of
14 renewable energy in the ISO in terms of what is actually
15 connecting and also clarifying both what's projected
16 through projects that are under active development now, as
17 well as what's necessary in our calculation to meet the
18 33% RPS by 2020.

19 We have recently held at downsizing request
20 window. The ISO process does require generation to apply
21 for a specific amount of generation and has fairly tight
22 tolerances about variations from that installed capacity.
23 That's necessary to ensure that we don't build unnecessary
24 transmission from more optimistic interconnection requests
25 than ultimately proceed. We did run a onetime downsizing

1 study request window that allowed us to examine all of the
2 requests that we're seeking to downsize simultaneously.
3 There was a great deal of stakeholder interest in
4 developing this process. We did receive some level of
5 downsizing request, but I don't think it was quite at the
6 level that some of the stakeholders were anticipating.

7 In terms of the study process and where we're at
8 on getting agreements in place, we have been making good
9 progress with all cluster studies completed through
10 Cluster 4, representing approximately 30,000 megawatts of
11 generation. The Cluster 5 studies have recently completed
12 the Phase I and we're gearing up for the Phase II analysis
13 starting this summer. And that will be informed by the
14 postings of who posts and moves forward in both Clusters 3
15 and 4, where the second postings are due, as well as the
16 Cluster 5 initial postings.

17 This does leave a fairly impressive list of
18 Generator Interconnection Agreements (GIA) left to be
19 negotiated, approximately 19,000 megawatts are outstanding
20 with a total of 153 contracts to put in place. So the
21 good news is that the cluster process is working, the
22 downside is that the cluster process is working.

23 The impacts of adding additional flexibility
24 through downsizing, obviously the downsizing revisions
25 will impact the negotiations. We also have to look at

1 these outstanding generator Interconnection Agreements and
2 make any necessary adjustments responding to the impacts
3 of the downsizing requests.

4 I'm now going to jump over to talk a bit about
5 the revisions that the ISO had recently made and were
6 approved and implemented for Cluster 5 on the Generator
7 Interconnection and Deliverability Allocation Procedures,
8 this is the GIDAP acronym that's been floating around.
9 This major shift in our interconnection process really
10 focused on aligning and integrating the generator
11 interconnection process with our annual transmission
12 planning process. It was meant to address really the
13 three major deficiencies that we saw with the current
14 processes in addressing especially very large volumes of
15 generator requests that were far beyond the practical
16 levels that we're likely to proceed. First, was that this
17 change allowed us to plan and approve major Ratepayer-
18 funded upgrades through the single, through the holistic
19 transmission planning process, rather than having major
20 network upgrades that would ultimately be funded by
21 Ratepayers proceeding on one track through the
22 transmission planning process and other projects also
23 being identified through the generator interconnection
24 process.

25 Second was that the Ratepayers would recover the

1 delivery upgrade costs only for recovered delivery network
2 upgrade costs, only for the projects that were aligned
3 with the planning portfolios developed in concert with and
4 through the efforts of the CPUC and the CEC and other
5 stakeholders.

6 The third issue was a real need to ensure that
7 the study results as we moved through the generator
8 interconnection process produced realistic results even if
9 the queue volumes were extremely high. And this latter
10 concern is one that actually triggered the need for what
11 was to become known as the Cluster 1 through 4 Technical
12 Bulletin. In a cluster study approach, we study the
13 entire amount of generation that applied to interconnect
14 in a particular electrical area, one area at a time. If
15 you double or triple or quadruple the amount of generation
16 applying in that area, especially if it's at levels far
17 beyond what we realistically expect to see, the costs may
18 be going up more or less linearly on a dollar per megawatt
19 basis, but the time that it would take to implement those
20 much bigger projects that have to reach much further
21 afield to deliver the generation to the load also
22 increases considerably.

23 The negative consequence of all of this was
24 that, in areas that were prime interest and overheated,
25 timelines were being produced that actually were

1 unacceptable and could have accidentally sterilized the
2 whole area for development. So that was not acceptable,
3 we needed to come up with alternatives that were more
4 geared to a practical amount of generation that could
5 realistically proceed in these areas.

6 As I mentioned, the interim solution that we
7 landed on was the means of removing some of these high
8 cost and also extremely long lead time projects through
9 the use of a Technical Bulletin. I've captured the key
10 points here, but the premise was the most important part
11 of why we had to take this step.

12 Moving back to the GIDAP process itself, the key
13 point was that, looking over the track record of the major
14 projects moving forward, the most significant and costly
15 interconnection upgrades are actually to ensure resource
16 adequacy deliverability, so we really needed a way to
17 focus on developing a transmission plan that met the needs
18 of the generation portfolios, and to some extent making it
19 easier for projects to move forward in good areas, while
20 still enabling projects that were not in those favored
21 areas to also move forward if they chose through the open
22 access requirements.

23 Just moving through the basic steps of the
24 process, the first Phase I study and looking at Cluster 5,
25 assesses the deliverability for a reasonable amount of

1 generation, then, based on those results, generation
2 interconnection customers make a choice, are they willing
3 to move forward on their own and pay their own way? Or is
4 it necessary for them to take the benefit of the rate base
5 deliverability capacity through the annual transmission
6 planning process in order for them to move forward? With
7 the results of that information, that allows us to then
8 really fine tune the Phase II studies much more clearly
9 looking at continuing on with the transmission plan
10 deliverability, and then looking at the additional
11 deliverability required for the projects that want to move
12 forward on their own.

13 This is a fairly complicated slide laying out
14 the different interwoven processes. One of the things I
15 would emphasize is that this makes it even more important
16 than usual that the ISO stay on schedule with the
17 different transmission plans in the interconnection
18 processes because these have been heavily intertwined and
19 really count on the information from each process feeding
20 into the next.

21 Now I'd like to touch a few minutes on the
22 annual transmission planning exercise and specifically
23 where we're at with the competitive solicitation process,
24 which I understood was also of interest. Just to remind
25 everyone, the ISO's annual transmission planning process

1 is a 16-month process that's run annually, so it does
2 overlap. We're starting the one-year; at the same time
3 we're finishing off the previous year. The first stage is
4 the development of the study assumptions, Phase I. Our
5 Phase II process is the detailed evaluation landing on our
6 recommendations and concluding with our request to our
7 Board of Governors to approve the transmission plan and
8 the projects in that plan. Phase III is the annual
9 competitive solicitation process for the projects that are
10 eligible for competitive solicitation.

11 In the 2012-2013 Transmission Plan, we did
12 identify a number of projects that were eligible for a
13 competitive solicitation. The projects that are currently
14 eligible under today's tariff are policy or economically
15 driven projects, or reliability driven projects that
16 provide additional policy or economic benefits. In the
17 first category, we did identify a Sycamore-Penasquitos 230
18 kV transmission line as being eligible for competitive
19 solicitation. We're also moving on an Imperial Valley
20 Collector substation and line project that was management-
21 approved, that was considered urgent and necessary to move
22 forward with, ahead of the annual process, so that's
23 actually the one leading the way on the competitive
24 procurement cycle.

25 We've also identified one reliability driven

1 project that provides those additional policy or economic
2 benefits, and are therefore eligible for the competitive
3 procurement process.

4 I should mention, reliability projects that are
5 pure standalone reliability projects without those
6 additional benefits remain with the incumbent transmission
7 owner at this time. Those rules do change when our FERC
8 Order 1000 Regional Compliance filing takes effect.

9 The Phase 3 Cycle is, as we've set out on this
10 chart, has a specific timeline that leads us to the
11 November timeframe, publishing the winners for the two
12 projects, the approved project sponsors, as well as
13 publishing our report on what led us to pick those
14 particular sponsors. And that's assuming that the
15 projects that step forward, the project sponsors that step
16 forward, lead to us being the deciding force.

17 Under our current tariff provisions, if one
18 siting agency is responsible for the applications of all
19 of the sponsors, it would fall to the siting agency to
20 make that choice.

21 On this slide, I simply set out an order of the
22 steps that are followed as we move through the
23 solicitation process and the selection of the successful
24 project sponsor for these competitively procured
25 facilities. We follow a fairly rigorous process set out

1 in tariff. One of the other issues is, just to make sure
2 stakeholders are aware, we can talk about the process
3 itself in general terms, but any questions about any of
4 the active competitively procured projects that are in
5 progress have to be submitted electronically and are
6 responses go to all stakeholders at the same time.
7 They're posted publicly as opposed to engaging in one-on-
8 one conversations with interested project sponsors.

9 That concludes the presentation. I'd be happy
10 to answer any questions on the material.

11 COMMISSIONER MCALLISTER: Thank you for that.
12 That was very helpful. But no questions, it looks like
13 from the dais? Yeah, okay. Great, thank you.

14 MR. MILLAR: Okay, thank you very much.

15 MR. RICHARDSON: Good afternoon. My name is
16 Kevin Richardson. I'm a Transmission Planner for Southern
17 California Edison. Specifically, I work in the Generation
18 and Interconnection Planning Group, that's the group that
19 determines what upgrades are necessary when a new
20 generator tries to connect to the Edison system. I'm also
21 the project sponsor for many big Edison projects. I also
22 worked on the Desert Renewable Energy Conservation Plan's
23 Transmission Technical Group Report.

24 Now, I've got a lot of material to cover today,
25 so I've got to warn you right now, I'm going to need to

1 get hyper with the IERP. Now, in the event I have some
2 kind of medical emergency trying to squeeze 24 slides into
3 15 minutes, I want to first leave you with these three key
4 points: 1) Edison is committed to meeting the State's
5 renewable goals in a safe and responsible manner, so much
6 so that we've committed to upfront financing \$5 billion of
7 transmission upgrades to provide capacity -- did he just
8 say \$5 million? No, he said \$5 billion of new
9 transmission projects to provide capacity. And I'm here
10 to say that those upgrades that we're pursuing align with
11 the DFAs that are coming out of the DRECP; 2) even though
12 these upgrades are going forward, there still are a lot of
13 challenges. One of the big challenges we're seeing is
14 that generators complete their studies and then do not
15 sign a Generation Interconnection Agreement. That can
16 have the effect of some projects hoarding capacity of the
17 system from other projects. It can also have the effect
18 of making later queued projects trigger upgrades that may
19 not need to be triggered; 3) Edison realizes the
20 challenges of meeting the 33% RPS and we're diligently
21 doing what we can to try to help out. For instance, to
22 the developers, we try to offer them publicly available
23 maps and also offer the chance to do pre-scoping meetings
24 with Edison, so they can kind of sit down with us and get
25 better informed about our transmission system so that

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1 they're not filing generation applications for projects
2 that would just be no-go's right off the bat.

3 So that said, let's get into this. Now, we just
4 saw this slide from the CAISO, mentioning all the
5 transmission we need to get the 33%. I added just a red
6 rectangle to show that many of these projects are Edison
7 projects, and they're part of the \$5 billion of upfront
8 financing that we're doing. Now, regarding uncertainty
9 about some of these projects like TRTP, or Cool Water-
10 Lugo, or West of Devers, I really cannot understand it.
11 Basically, at the CPUC just a couple weeks ago, Edison was
12 up there giving testimony. Chuck Adams and the NPO
13 Project Manager for TRTP said, "Hey, we're going to do
14 everything we can to meet the original in-service date.
15 If we have to hire extra crews, we'll do that." And
16 really, for West of Devers and Cool Water-Lugo, these
17 projects have publicly available project pages on the
18 Edison website, there's a project timeline table that
19 shows the timelines for the outreach activities we did for
20 these projects, when we're expected to file the
21 Proponent's Environmental Assessments, how long we expect
22 the agencies to make a decision, and how long construction
23 will take. I've looked at these websites, I haven't seen
24 major changes in them. So I'm wondering, do people not go
25 to these websites? Because I don't think the dates are

1 changing. For West of Devers and Cool Water-Lugo, we're
2 going to file our PEAs in August of this year. The OD
3 date for Cool Water-Lugo will be still 2018, for West of
4 Devers, it will be 2019, and again, I'm going to be
5 showing in this presentation how these upgrades correlate
6 to the DRECP Development Focus Areas.

7 I'd like to make a point, though, that the 2010-
8 2011, the 2011-2012, and the 2012-2013 Annual CAISO
9 Transmission Plans state that no other additional
10 transmission projects are needed to support 33% RPS. Now,
11 just before I get into this, just one last comment. I've
12 given this presentation -- this will be my third time --
13 and I've also done a lot of educational outreach regarding
14 transmission planning, in general, and some of the
15 feedback that I get, or the questions that people ask,
16 lead me to believe that a lot of stakeholders involved
17 with all of this kind of think that the analysis that went
18 into the DRECP Transmission Technical Group Report is the
19 same kind of analysis that goes into the Annual CAISO
20 Transmission Plan, or the Generation Interconnection
21 Process Studies. Well, I was on the TTG Team, I don't
22 think that's necessarily the case.

23 The other thing I'm hearing from a lot of
24 stakeholders is that there seems to be this belief that
25 there's a secret team of engineering Ninjas working behind

1 the scenes of the DRECP that come up with some, you know,
2 perfect transmission plan to incorporate all the megawatts
3 in the DFAs. I don't necessarily think that's the case,
4 so I wanted to make a little table that shows the type of
5 analysis that goes in the annual transmission plan and the
6 generation interconnection process versus what we did for
7 the DRECP, TTG Report, just so everybody knows. Now we
8 can get into it.

9 All right, here's Alternative 3, DFA from the
10 TTG Report, over on the right side. You can see all the
11 pink groupings, which would be like the DFA areas where
12 all the megawatts are supposed to develop. Now, green
13 circles are existing substation, green stars and blue
14 stars are part of the conceptual transmission plan that I
15 developed for the purpose of back-calculating what acreage
16 would be needed to address this DFA.

17 Now, you can see at the top Barren Ridge, Sub 3,
18 then you see Windhub coming down, you see Sub 10, you can
19 see Whirlwind, a little to the lower right Antelope, you
20 can also see Vincent. Now look at the left, here is a map
21 of the TRTP project that's currently under construction,
22 Windhub, line to Whirlwind, line to Antelope, line to
23 Vincent, so there's TRTP currently being constructed right
24 now fits with this development focus area in Alternative
25 3, and the other Alternatives in the DRECP. So we're

1 building transmission right now that will meet the needs
2 of this DFA.

3 Now, we can look at the capacity of the upgrade,
4 you know, what was the capacity in the area before? What
5 would the TRTP project do? How many queued megawatts in
6 the CAISO queue are lined up to use this upgrade capacity?
7 And then how many of those megawatts have their studies
8 completed and are not signing agreements for some reason?

9 All right, so what's the capacity in the area,
10 in that Kern County Area, the Tehachapi Area before the
11 upgrade? Well, as far as Edison transmission, it was
12 really zero. I mean, there was a couple, I think, wind
13 developers out there, they had their own gen-tie line that
14 went all the way to south to our Vincent Substation. Then
15 LADWP has two lines there, one being the DC line, the
16 Sylmar-Celilo.

17 All right, so we recognized the need to build
18 some transmission out there, heavy interest from the wind
19 community. So, you know, there's a big study process and
20 we come up with TRTP to handle 4,500 megawatts. Here is
21 the CAISO queue, I believe this is the most recent one,
22 posted on 5/1 with a date of a 4/30/2013. If you take it
23 and you sort on the utility column all of Edison, then you
24 sort on the station or transmission line, of all the
25 substations that would input power into the TRTP, so it's

1 Antelope, Whirlwind, Windhub, all of those. That's 6,822
2 megawatts that would like to make use of this upgrade.

3 Now, if you look at the last column on the
4 right, it says Interconnection Agreement Status. That's
5 if they signed a GA or not; if it's executed, they have,
6 if it's in-progress, they haven't. I've got it color
7 coded, red for old serial projects when we used to site
8 them one at a time; then, when we went to transition
9 cluster, you've got that orange Cluster 1 is brown,
10 Cluster 2 is blue, Cluster 3 is green, Cluster 4 is the
11 white arrow. If you add all that up, there's 2,933
12 megawatts of generation projects that have studies
13 completed, that are not signing GIAs.

14 And if you want to know the dates of the queue
15 clusters, the Cluster 3/Cluster 4 queue cluster got the
16 reports in November of 2012. The Cluster 1/Cluster 2
17 Phase II people got their reports in August of 2011. The
18 Transition Cluster Phase II projects got their reports in
19 August of 2010. The Serial Project happened all before
20 that.

21 Now, you're supposed to sign your GIA within
22 like 90 days, I think, so if you want to go through the
23 hypothetical exercise of saying, hey, you guys haven't
24 signed, they're languishing in the queue, you know, what
25 if we flushed them out of the queue? You subtract 2,933

1 from the 6,822 that gives you 3,889 megawatts. Well, you
2 know, that would mean that TRTP would still have a
3 capacity of 611 megawatts, so TRTP could still serve this
4 area if the queue was cleaned out.

5 I can go through a couple different areas. The
6 Riverside East Area, what Edison calls the Eastern Bulk
7 Area, at the top you can see the map for the DCR, Denver,
8 Colorado River, and West of Devers. Below, you can see
9 the Alternative 6, DFA buildout, you can see the Blythe
10 pink DFA. Well, we're currently building transmission
11 right now, the DCR line, that would serve that area, and
12 we're proposing the West of Devers project add additional
13 capacity. Let's take a look at what the capacity was
14 before, what it will be after, the DCR plus West of
15 Devers, how many people want to use that area, and how
16 many people haven't signed agreements.

17 The capacity in the area, well, we had one big
18 500 kV line, the Devers-Palo Verde Line, that's rated at
19 2,300 MW, there's some flow on that line, but for the
20 purposes of 15 minutes, let's just say it has capacity of
21 2,300 MW. DCR and West of Devers will take that 2,300 and
22 turn it into 4,000 MW of capacity. How many people want
23 to use that? Again, sort on Edison, sort on all the
24 stations and transmission lines that would inject power
25 into that corridor. It's 5,230. Well, how many people

1 haven't signed agreements? 1,965. Now, if you do the
2 math on that one, you know, DCR West of Devers would still
3 have some capacity. But what I really want to call out on
4 this slide is look at the queue position called out all
5 the way on the left, Queue position 1, entered into the
6 Generation Interconnection Agreement process in 1998,
7 still hasn't signed a Generation Interconnection
8 Agreement, that's 15 years. People: I was still in
9 college. What in the -- you fill in the blank -- is going
10 on here?

11 Now, we can go through a couple different areas,
12 EITP Area, you know, on the right you can see where the
13 pinkish DRECP's DFA is. Again, we're currently building
14 the El Dorado Ivanpah Transmission Project. What was the
15 capacity before? It was just a weak 1 kV line, 82 MW.
16 Well, what will it be after when it's completed this year?
17 1,400 MW. How many people want to use it? 964 MW. Well,
18 this area is actually not that bad with people that
19 haven't signed agreements, so there is still some capacity
20 there. Looking at Cool Water-Lugo, you know, there's a
21 big DFA in the Barstow Area. You know, our line would
22 start there and tick that up. What was the capacity
23 before? Well, the capacity in this area, since this line
24 will help the South of Kramer, the Kramer Area, and also
25 the Lucerne Valley Area, a little complicated, we'll take

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1 it step-by-step; for the Kramer area, there's a lot of
2 generation that gets bottled up there and needs to get
3 exported south, well, the lines that do that, there are
4 four lines that handle about 1,120 MW. But if you look at
5 the CAISO plan for the last couple years, there's 1,624 MW
6 of existing generation, so even when you subtract the
7 load, I mean, we're basically at capacity today. In the
8 Lucerne Valley when people want to connect into there, you
9 know, the Lugo-Pisgah 1 line is usually where they're
10 trying to interconnect to. That has a rating of about 275
11 MW. Well, the project we're proposing would handle 1,000
12 MW. You know, we've currently got 856 MW in the queue.
13 Yesterday, I got an email saying there's a single project,
14 875 MW that just requested interconnection in Cluster 6.
15 Now, there's a few projects that haven't signed Generation
16 Interconnection Agreements, but it seems based on the new
17 project coming in, yeah, we would need even another
18 upgrade beyond the South of Kramer or the Cool Water-Lugo
19 upgrade. But still, we're serving that area.

20 The Lugo-Pisgah project, again, there's still a
21 lot of DFAs in that Barstow Area. Our existing Lugo-
22 Pisgah project would basically help serve that area, as
23 well. What was the project capacity before? The existing
24 Lugo-Pisgah 1 and 2 lines. Total capacity of about 550
25 MW. What would the project do? It would take that and

1 turn it into 1,400 MW. How many people are queued there?
2 Again, sort the CAISO queue: 1,790 MW. Well, how many
3 people haven't signed agreements? Well, 800 MW. Well,
4 that's kind of sizeable, so, you know, if you flush them
5 out this upgrade could still have capacity after it went
6 in.

7 Now, let's summarize all this. Let's look at
8 all those upgrades on the left, what was the pre-project
9 capacity in the area? 3,207. What was the project
10 capacity or what will it be after they all go into
11 service? 12,300. Subtract the two. Edison is providing
12 about 9,000 MW of capacity in these areas that align with
13 DFAs. Why is that important? Because the CAISO just said
14 we only need 10,000 to hit 33% Renewable. So we really
15 feel that we're kind of doing our part to help meet the
16 33%.

17 I'm running out of time, so I'll skip this one.
18 We all knew the queue is so over impacted, blah, blah,
19 blah, you know, 25,000 MW, and our peak load was 23,000
20 MW, apparently we could be 100% renewable if we wanted to.
21 Anyway...

22 This chart shows that, hey, 93 projects have had
23 their studies completed and they're not signed agreements.
24 That's a total of 8,539 MW. This is creating a big
25 impediment for other projects that are trying to go

1 through. And it's creating unrealistic study results. So
2 what are we doing about this? Well, on October 18, 2011,
3 the CAISO put out a technical bulletin called Generation
4 Interconnection Queue Management, and to partially quoted
5 on the first page, "It's the process that CAISO will seek
6 to remove projects from its Generation Interconnection
7 Queue that cannot demonstrate continued viability." Well,
8 is this happening? I'm sure they're trying, but, I mean,
9 you can see from the queues that it's still the current
10 queue, there's a lot of projects that are languishing, and
11 just to be fair, Edison has its own queue for projects not
12 requesting interconnection to CAISO controlled facilities,
13 but to the lower voltage ones where the GIA would just be
14 between Edison and developer. We have that queue. Are
15 there projects that are lingering? I'm sure there are.
16 Could Edison do a better job of flushing that? I'm sure
17 we could.

18 But as you can see, the mechanism to try to get
19 them out of the queue is very difficult, and as I've heard
20 even the CAISO say before, it often leads to like
21 litigation and, really, no one wants that. So it's very
22 difficult to get people that are stuck in the queue out of
23 the queue. And one of the reasons this is such a big
24 problem now is, you know, we just heard Neil Millar talk
25 about the GIDAP process, kind of how it works, well, it's

1 kind of changed, so now, if you have these projects
2 hoarding capacity and they're making the next cluster
3 study trigger some huge upgrade that's hundreds of
4 millions of dollars, yeah, they've got two choices, B) pay
5 for the whole thing, which historically hasn't really been
6 happening, I mean, developers seem to be able to pay for
7 their project and the generation tie line from their
8 project to the nearest host utility's substation to
9 interconnect, and even to equip that substation with what
10 they need to lay on that gen-tie, but beyond that? We
11 haven't seemed to be able to upfront finance upgrades that
12 are like \$500 million, or \$2.2 billion, it's just not
13 happening. So then, okay, what can they do? They can
14 select Option A that says, "Okay, well, I don't want to
15 pay, but I want to connect, can you just rank me based on
16 milestones or other things?" But if you really look at a
17 lot of the host utility systems, there isn't a lot of
18 spare capacity right now, so we've created a situation
19 where a developer triggers a big upgrade, they can't pay
20 for it, they want to request this musical chairs situation
21 to try to fit on the system based on whatever system
22 capacity is there, but, again, the last three CAISO
23 transmission plans, no new upgrades are being approved
24 beyond what's needed for 33%. How can we really expect
25 there to be this existing capacity? So, I mean, are we

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1 saying that in certain areas they're kind of just going to
2 be shut down because, A) -- I mean, because B), they're
3 not going to be able to afford the upgrade? Or A), there
4 isn't any spare capacity for them to even be ranked on at
5 all? I mean, that's something we really need to look
6 into. In addition to that, there's additional challenges.
7 You know, proximity to transmission facilities is not
8 guaranteed transmission capacity.

9 I'm really happy to hear sun power, that when
10 they're siting their projects not only do they try to get
11 near a transmission facility, but one that actually has
12 capacity. Hey, great job to the sun power.

13 The existing Grid was designed to serve
14 customers, not generators. Well, what does this really
15 mean? Well, to me it means, why would you expect an
16 existing utility's Grid to have thousands of megawatts of
17 spare capacity? That would really mean the utility all
18 along was secretly gold plating their system at
19 Ratepayers' expense. I mean, the annual transmission plan
20 is basically to serve load growth. If you look at the 10-
21 year load growth, yeah, it's going up a couple megawatts
22 every year, so, yeah, it's a positive increase, but if you
23 look at what's happening in the Generation Interconnection
24 Queue windows, it's not a slope, it's like a vertical
25 line. So, you know, it's very difficult, and these

1 transmission upgrades can be very expensive, take a long
2 time, the new renewable generation doesn't always replace
3 the non-renewable because of intermittency issues, or
4 because it's not locating to the same area, the host
5 utilities, their bids need to operate reliable all the
6 time, any combination of renewable, nonrenewable,
7 intermittent, non-intermittent, importing, you know,
8 producing in your service territory, whatever the case;
9 the bill says the host utility, there's a problem? You
10 know, people are going to be mad at the host utility.

11 Multiple generators pursuing interconnection
12 into the same substation can challenge County franchise
13 distribution and also underutilized substation capacity.
14 That's kind of like the Kern County gen-tie congestion
15 issue, you've got so many projects trying to get to the
16 same substation that they start to land lock each other
17 out. So even if you have a viable project, you can't even
18 physically get to the substation, and then the host
19 utility will ask the CAISO, "Hey, approve a new
20 substation," and the CAISO will say, "Did you fully
21 utilize the one you have?" And we'll say, "No, because
22 they can't get to it." And you say, "Well, sorry, you
23 didn't fully utilize it, so we can't approve it." And
24 you're in this like endless loop.

25 Again, the Generation Interconnection process,

1 it's constantly changing. We went from a serial process,
2 studying them one at a time, to doing a transmission
3 cluster, to grouping them, to now this GIDAP. You know,
4 projects that are serial, they're still under the serial
5 rules, projects that are transition clusters, still under
6 transition cluster, now we've got this whole GIDAP thing,
7 really confusing. The Generation Interconnection process
8 may also produce upgrades inconsistent with prudent long
9 term planning. It's so difficult for generators to get
10 through the generation interconnection process that you
11 start to get this mindset of, "Oh, let's just approve or
12 trigger the smallest possible cheapest upgrade to get them
13 through, even if the next cluster is going to come around
14 and tear it down and rebuild it for whatever that cluster
15 needs to do, just so we don't look like the impediments of
16 33% renewable power." So you have this like band aid fix
17 of upgrades being triggered, which may not be good for
18 long term prudent planning or for, you know, environmental
19 disturbance issues. And again, the traditional 10-year
20 planning window also challenges prudent long term
21 planning. If upgrades are taking 78 years to build,
22 you're only planning for a 10-year window, you've only
23 planned for like two to three years.

24 All right, so to help developers out, we've
25 tried to come up with these system maps, color coded for

1 like red, hey, it's really constrained, we can't tell you
2 no, but if you try to develop there, it's going to be
3 really expensive and trigger long term lead time upgrade.
4 In areas that are green, that still might have some
5 capacity. If those maps aren't working that great, we'll
6 even say, "Hey, you can call us up, call this number, send
7 this email, we'll do a pre-scoping meeting with you." If
8 you want to know, "Hey, can I interconnect in this area,"
9 eventually you can work your way to a transmission planner
10 like me, we can go over, "Hey, that line has certain
11 capacity, you know, maybe you can handle this much, or
12 maybe if you try to develop 500 MW, you might trigger this
13 kind of an upgrade." So you can get a sense before you
14 just blindly submit an application that it may be a no-go
15 right off the bat.

16 So to summarize, transmission to support the 33%
17 RPS, it's approved, it's underway. You know, we think
18 some of the Edison ones will give up to 9,000 MW of
19 capacity, we're upfront financing a lot of moolah for
20 this, approved and proposed transmission has a high
21 correlation with DFAs that we just saw. Yeah, the
22 Generation Interconnection Queue is oversubscribed,
23 nothing new there. Generation Interconnection Queue
24 oversubscription creates challenges for all. The CAISO
25 queue reform efforts are underway. Further reform may be

1 needed to facilitate timely renewable development.
2 Transmission capacity and constraint information is
3 available to developers and they can always give us a
4 call, we'll sit down and chat with them. So I want to
5 thank you for your attention, your time, and also your
6 tolerance because, you know people, I know when I talk
7 about this I can get all excited. So I hope you stuck
8 with me. Any questions?

9 COMMISSIONER MCALLISTER: I was thinking some
10 play of words that was along the lines of your hyper for
11 the IEPR, and I just came up empty, but I was hoping
12 something related to yoga or stretching or something like
13 that. But anyway, just to compensate. But thanks for
14 that. I guess I would sort of challenge some of the
15 panelists coming up to -- you've got prepared statements
16 and everything, but to the extent that the interaction
17 with the utility and the queuing issue is difficult, I
18 think -- or at least, you know, there's a tendency to sort
19 of say, "Oh, the problem is the utility." But I think
20 that obviously we have a really complicated ecosystem here
21 and there's lots of issues, and that's why there's several
22 different layers of things going on to try to get some
23 rational approach in place that folks can work with and
24 engage with and get done in a reasonable amount of time.
25 So anyway, I won't hold things up, but I am looking

1 forward to the other angles on all of this.

2 MS. GRAU: Just a few notes on the roundtable
3 before we begin. Mark Hesters, our Moderator, will give
4 more instructions, but for those of you in the room and on
5 WebEx, and for our Commissioners on the dais, I just want
6 to note a few items here.

7 Joe Desmond or Designee, we actually have the
8 real Joe Desmond, so that's good. Bob Dowds, who will be
9 talking about Westlands Solar Park is here via WebEx. We
10 know he is on the line, so Mark will remember, yes, to
11 defer to Bob after Peter speaks.

12 Diane, I apologize, we actually have you on the
13 hard copy agenda as Diana, we fixed it on our WebEx, and
14 we know you are Diane. And then Will Spear and Jamie
15 Asbury are on the same plane, which was experiencing
16 mechanical difficulties, they will not be here this
17 afternoon, but I understand that Tony Braun can fill in a
18 little bit for Jamie Asbury. Is that correct? And just
19 for those of you in the room, we do have a handout from
20 IID, as well as for Tony Braun, they won't be speaking
21 here at the podium with slides for those of you in the
22 room, but you may want to follow along with Tony's remarks
23 with his handout.

24 And so with that, I will turn it over to Mark
25 Hesters. Thank you.

1 MR. HESTERS: Good afternoon, Commissioners,
2 panelists, and everyone else in the room. I was going to
3 invite Carl and Ali to move over to the far end of the
4 table so their backs weren't to the dais. But Carl fled.
5 When he gets here, we'll invite him, he can move if he
6 wants to.

7 Our general guidelines for the panel, everybody
8 has five minutes to make some prepared remarks, then we'll
9 take -- after each panelist, we'll take questions from the
10 dais, and then once we've gone through everybody, we will
11 hopefully have some time for kind of bouncing back and
12 forth if there's some interaction that needs to happen at
13 that point. Then we'll take questions from the room.

14 So let's start with our former Chairman, Joe
15 Desmond.

16 MR. DESMOND: Thank you, Mark. First let me
17 thank the Commissioners for giving me the opportunity to
18 speak here today; I think I want to thank you for being
19 first, but we'll see how the questions go afterwards.
20 Also, I want to thank the previous speakers, as well, for
21 such a content rich and well researched set of
22 presentations. And someone has referred to my
23 presentations as sticking 10 pounds of potatoes in a five-
24 pound bag, so I appreciated the last SE presentation, in
25 particular.

1 So I was asked first to speak to some of the
2 issues with respect to Hidden Hills from the perspective
3 of a generator, and then I'll go into specific
4 recommendations. I will follow up my comments in writing
5 for the record so you have those. Regarding Hidden Hills,
6 when we had suspended that project, it was with respect to
7 uncertainty regarding the timing of certain transmission
8 upgrades, and one of those uncertainties, for an example
9 here, was the reroute of the Lugo-El Dorado 500 kV line.
10 That line was required for -- or I should say "needed" --
11 the reroute needed for supporting deliverability of
12 renewable generation in multiple renewable zones,
13 including El Dorado, Tehachapi, Nevada C, and Imperial
14 Valley, and needed for all 33% Renewable Portfolios
15 estimated in 2015. The scope, though, required
16 dismantling and rerouting approximately six miles of line
17 in order to avoid being a common mode contingency for
18 lines that were within 250 feet of the center line. So
19 the cost of that, I think, was \$30 to \$40 million, but
20 there were so other considerations, those considerations
21 dealt with a new substation looping, the NQC reduction, a
22 special protection, congestion management, pursuing a
23 temporary waiver, but ultimately that was, as I
24 understand, moved into the TPP. But it was an 84-month
25 lead time, and so the interim solution was actually not

1 factored in from a generator's perspective on the firm
2 things that we have to account for when you're thinking
3 about financing, until it was after that process. So
4 that's just an example of how the synchronization is
5 absolutely critical.

6 I'll make five key points with respect to the
7 synchronization challenges here, and I do know and
8 recognize that all of the parties really strive to work
9 hard to ensure that we're accomplishing the policy goals.

10 But this challenge is certainly not new. Not
11 since the restructuring of the electric utility industry
12 and really brought into perspective with the RPS 20% and
13 then later 33%. And so it's stating the obvious to say
14 that the lead times for transmission development is longer
15 than generation development, with the average lead time to
16 permit, engineer and construct new 230 and 500 kV lines
17 between five and 10 years, respectively, outside of the
18 two plus years of studies that typically are involved;
19 whereas, depending on the type and the size, development
20 cycles for new generation tend to be shorter.

21 The issue is not necessarily the difference in
22 timing, but rather the uncertainty within both processes
23 that result from different jurisdictions, whether it's
24 FERC on transmission rates, terms and conditions, or the
25 different State agencies that are responsible for resource

1 procurement, transmission and generating permitting.

2 So from a generation developer's perspective,
3 the procurement, development and financing processes would
4 benefit from greater certainty than can be provided in the
5 current process, both interconnection and permitting, and
6 ideally looking to converge the processes, both long and
7 short term. And I was struck by Lorenzo's approach to
8 allowing that incremental connection and thought there
9 might be actually some ideas that could be borrowed from
10 the EIM application to account for new generation projects
11 coming on line, it's well worth researching because I
12 think he accurately described the problem as, you know,
13 how do we get to a critical mass to cover those upfront
14 costs of those projects, recognizing that there are all
15 these changes?

16 The second point is that the consequences of
17 delays in transmission upgrade completion are unbalanced
18 between generators and PTOs. For Developers, there is
19 certainly an urgency for completing the transmission
20 upgrades in a timely manner, and developers can only plan
21 their schedules around the study provided transmission
22 project lead times, even though shorter timeframes may be
23 realistic when considering the over-conservatism, or
24 alternative upgrades that could be pursued. Sometimes
25 commercial commitments need to be made before this

1 information is finalized. And identified upgrades in the
2 lead times associated with these upgrades are a
3 continually moving target through the Phase I and Phase II
4 study process, as well as the various REAT studies. In
5 addition, there are often forecasted delays beyond the
6 stated lead times or upgrades, especially for major new
7 lines, and there is discussion, but not necessarily a
8 formal institutional process, to identify these short-term
9 alternatives to provide interconnection service to
10 generators in need when these major upgrades are delayed.

11 Generators may be at commercial penalties or
12 termination, at the worst, if transmission timing cannot
13 be made to align with generation time and requirements.
14 There is not a commensurate incentive for PTOs to meet the
15 timing requirements. And so, as a recommendation, to the
16 extent the State finds it in its interest to advance its
17 policy goals, it might consider benchmarking or
18 accountability for cost and timeliness of upgrades, as
19 well as additional FERC perhaps, or just incentives for
20 successful performance, and/or penalties for successful
21 performance and/or penalties for underperformance. So
22 that's number 2. Number 3, and give me the one-minute
23 sign so I stick to the schedule --

24 MR. HESTERS: You actual have until 3:15.

25 MR. DESMOND: All right, thanks. The CAISO and

1 PTOs should identify transmission solutions that meet the
2 timing needs of generators, that's sort of recommendation
3 3. Here, the perspective is that the identified
4 transmission upgrades in the Interconnection studies do
5 not necessarily align with the timing of generation
6 development, and parties should be encouraged to use all
7 solutions available. I gave the example of that six-mile,
8 84-month reroute from El Dorado where there were interim
9 solutions that could have been done, and yet the
10 necessarily conservatism there, it just fell outside the
11 timing of the process.

12 So rather than necessarily only proposing the
13 PTOs ideal or default upgrade, solutions could work
14 backwards from the time they need to propose upgrades that
15 align with maintaining reliability. And again, this is
16 where I was struck by Lorenzo's approach to the EIM that
17 allows this sort of incremental addition, and yet
18 accounting for flexibility, and there are some parallels,
19 I think, that could be drawn there.

20 Number 4 is the transmission process has not
21 always aligned with the Investment Tax Credit expiration.
22 This is a temporary issue, but just to be aware that the
23 planning process should recognize that there are many
24 generators interested in coming on line prior to that
25 2016, and our recommendation certainly is to pursue all

1 the alternatives to ensure those generators can qualify
2 for that, as benefits ratepayers, but more importantly to
3 encourage California and the Western States to strongly
4 support Federal legislation for ITC to qualify for a
5 commence construction eligibility, which would ease some
6 of that burden, meaning PTC and wind qualify for a 5% safe
7 harbor commence construction, large scale, whether it's
8 CSP or PV projects -- for that matter, distributed wind --
9 also would get under the ITC a 5% commence construction
10 eligibility.

11 And lastly, to the extent that transmission
12 planning process sometimes under-recognizes existing
13 commercial commitments in place between utilities and
14 developers, which can at times undermine the ability of
15 transmission to develop. And here I'm simply trying to
16 describe that the TPP is an iterative and self-fulfilling
17 cycle. So as an example, for the benefit of the CAISO
18 TPP, the PUC/RPS Calculator Forecast Resource Portfolios
19 are based on a variety of criteria, most notably highly
20 weighting only those projects with PPAs or that have
21 achieved certain permitting milestones. Projects with
22 PPAs and on line dates farther in the future are often not
23 as far along in the permitting process by design.
24 However, these projects that may have been better
25 positioned to match the schedule of longer lead times

1 transmission are systematically underrepresented in the
2 RPS Calculator, thereby reducing the chance that needed
3 major transmission upgrade would be identified and
4 initiated in the TPP, and that the contracted project
5 would be able to meet its commercial obligations.

6 So again, I would simply close by saying the
7 short term transmission planning needs to the extent
8 possible should align with the commercial interests to
9 actually reduce the risks that the transmission would be
10 underutilized and longer term transmission planning should
11 contemplate both the technology and policy objectives.
12 Thank you.

13 MR. HESTERS: Any questions for Mr. Desmond?

14 COMMISSIONER MCALLISTER: Thanks, Joe. I
15 appreciate that. Any questions? Thanks for being
16 concise.

17 MR. HESTERS: Next we have Peter Weiner with,
18 actually, Abengoa Solar.

19 MR. WEINER: Thank you very much.

20 Commissioners, it's great to see you here today and I want
21 to echo Joe's thanks to you for all of your efforts on
22 this and those of the previous speakers, as well. I'm
23 going to try not to speak quite so fast or state quite so
24 much because I'm sure I don't have as much to say.

25 But just to start out with, I was thinking about

1 this a second ago in terms of your role because so much of
2 what we're talking about today is an ISO role, or a PUC
3 role, and yet it's the Energy Commission that often
4 approves the projects, at least the ones that are thermal,
5 and not all of them are, and that has had a significant
6 role in thinking about where development should take
7 place. That's the whole DRECP concept, among others.

8 We are in a transition in many ways over the
9 last 10 years between conventional sources of energy and
10 renewable energy as a policy of the State, and nowhere in
11 the country or the world is the policy of the State so
12 heavily toward renewables, for climate change and other
13 reasons, than it is in California. But that means
14 necessarily that it is difficult, especially with large-
15 scale renewable projects, to build them where the
16 transmission already is, and the transmission planning
17 becomes more and more important.

18 So now we have policy-initiated transmission,
19 but we are in a transition from generator-initiated
20 transmission; that is very difficult for us in terms of
21 regulatory authority to figure out how do we get done what
22 we need to get done. What we've done in the past is we've
23 had the ISO approve of certain transmission, we've had the
24 PUC in a role that approves a certain transmission, the
25 Energy Commission in that sense has had a more avuncular

1 role, I think, and what we've done is counted on the PTOs
2 to build it because there's money in it, and we assumed
3 that they will. But it doesn't necessarily happen in a
4 synchronous way with the renewable energy generation that
5 we've approved. So I'm here today representing Abengoa in
6 the Mojave Solar Project that was approved by this
7 Commission with the able assistance for Abengoa of Chris
8 Ellison, who is here today, and the Energy Commission
9 approved the AFC, and the PUC approved the PPA, there is
10 an LGIA, so we're not in the basket that Kevin Richardson
11 talked about of people who haven't signed up. And this is
12 a project where the PPA is with PG&E, and the transmission
13 relies upon Southern California Edison. Well, therein
14 lies some issues because what Joe referred to as the lack
15 of balance and the consequences of not getting the
16 transmission would fall heavily on Mojave Solar Project
17 because they're relying on a special protection system at
18 the moment to generate and meet DITC deadlines, but if
19 they don't get transmission in place by the on line date
20 of 2018, they will soon thereafter incur incredible
21 penalties that could put the project out of business. So
22 we really need that.

23 Today we heard from Kevin that they will submit
24 their PEA and the CPUC in August of this year, but for
25 some period of time there was enough uncertainty that BLM,

1 which will have something to do with the gen-tie, and the
2 PUC put off signing a Memorandum of Agreement to deal with
3 the NEPA-CEQA consequences because, oh, no, it's not going
4 to be filed until December. Those kinds of delays are not
5 one that Southern California Edison created, but it had an
6 impact when no one was sure. So these kinds of delays can
7 ultimately delay the on line date because it is not only
8 the PTO building it, they have to get approvals. And if
9 those approvals are delayed because people misinterpret
10 signals, or there's uncertainty, we all have problems.
11 And although the transmission owners have a good faith
12 obligation under the Transmission Control Agreement that
13 they sign with the ISO to in good faith build it, there
14 are slips along the way, there are uncertainties, and
15 there are not enough tools in the toolbox. And Joe
16 referred to some of them that you might have in terms of
17 accountability and penalties, but I don't know that you
18 have them now. I don't know that the PUC or the ISO has
19 them now. They may, but I don't know that they're used.
20 And it's hard to use them because if you say you have to
21 meet X date and people meet the date, but they have an
22 inadequate document, oh, now what? So there are -- and
23 that's one of the reasons people don't want to submit
24 until they do have a good document, because they don't
25 want to be in that position. So there's enough issues on

1 all sides of it, but there's such a dysfunctionality in
2 terms of coordination that I just would say to you, we
3 need more tools, we're very pleased to hear today, by the
4 way, that the CPUC will be filed in August, but we think
5 there needs to be more transparency, more milestones, more
6 reporting, so that these kinds of things happen in a way
7 that doesn't create large delays. Here, the delay was not
8 large, by the way, I'm not saying that, I just said that
9 there was some uncertainty. But these dates are critical
10 for the generators, much more than they are for the
11 society at large, or for the transmission owners, and so
12 we just need to do something to try to make that a better
13 process. One more thing, if I can take one more minute.
14 In this particular instance, it is possible that there is
15 in our American system a competition with regard to the
16 transmission line, and we understand that the ISO is
17 evaluating that as an alternative that might be looked at
18 in the CPUC proceeding. From a generator standpoint, it's
19 not that we are taking sides, or have a preference, or
20 whatever, what we're concerned about is the delay that
21 this process can cause because if you have a contested
22 proceeding before the PUC because people are competing
23 with each other, and there's no fast solution to that,
24 then we who have penalties looking at us in the face are
25 the losers. So, thank you very much.

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1 COMMISSIONER DOUGLAS: Well, thanks, Peter. Let
2 me just ask a brief question. I mean, you've raised some
3 very important issues, and they're issues that we've faced
4 time and time again, especially in the era of ARRA
5 projects, and of course Abengoa is one of our ARRA
6 projects, where we have tight deadlines and there are a
7 lot of actions that need to be taken by a lot of different
8 parties under tight time constraints in order to really
9 put together the series of actions that are needed to
10 allow a project to meet an on line date. Do you have
11 specific suggestions for how we might do more, the Energy
12 Commission, for example, or the Energy Commission in
13 concert with other State agencies, or State and Federal
14 agencies, to make this a smoother process? Because what
15 you're saying is absolutely right, no one feels greater
16 urgency in meeting the on line date than the project
17 developer whose project is hanging in the balance of all
18 of these things, and as the State, of course, we -- and I
19 use "we" broadly -- we, the ISO, the PUC, and the agencies
20 involved in this, the broader State and Federal agencies
21 partnering in REAT, and REPG, you know, we have done many
22 things to communicate more and to have more transparency
23 and provide developers a forum to come in and talk to all
24 of us together, or whatever is needed. I'm interested to
25 hear what more might be done, or how we might approach

1 this sort of thing.

2 MR. WEINER: Thank you, Karen. I didn't script
3 this one. I think my perception of the incredible success
4 of the REAT and the REPG during the ARRA process was that
5 there was an unprecedented amount of cooperation between
6 State and Federal agencies, but also unprecedented
7 cooperation among State agencies. And one of the things
8 that I'm told occurred, since I wasn't usually allowed in
9 the room, was that you all met on a every two week basis,
10 if I remember correctly, and at one point or another you
11 were going project by project, what's at issue, what's the
12 critical path to get there, how do we do it. And you
13 talked with each other about it. I think on renewable
14 energy projects that are situated where they've already
15 been approved, and in Abengoa's case for example, are
16 under construction with 830 jobs at stake, you don't want
17 them to finish the process and only be able to turn on a
18 large light bulb, it's just not a good idea. And what it
19 seems to me is that you could take those projects, or the
20 projects in the I-10 Corridor, for example, that are a lot
21 of them within the SEZs and within the DFAs of the DRECP,
22 and say what are we looking at? What are the issues of
23 congestion? Who is dropping out? Who is coming in? In
24 other words, get down to a very granular level, but on an
25 interagency basis. And I think the Commission is well

1 respected at the table with the ISO and the PUC and I
2 think that you have often had the support of the
3 Governor's Office, and the PUC is a little bit more
4 separate from the Governor's Office, and so is the ISO, so
5 I think that's been helpful because some problems can get
6 solved that way, not all of them. But having that kind of
7 project-by-project, what do we need on the transmission
8 side to make these projects go, that are being approved,
9 or have been approved, that are in the priority list line,
10 or whatever, I think could be very useful. And I don't
11 see that -- I don't know that that's happening right now.

12 COMMISSIONER DOUGLAS: So that's very helpful
13 because what you're suggesting is a continuation of
14 something that's occurred, but at the same time it may be
15 necessary to make sure that we keep it up, and in
16 particular the problem solving around specific projects.
17 I mean, to the extent -- of course, that door is open and
18 has been open, but to the extent that you see projects
19 like the Abengoa project, for example, where some of that
20 is necessary, you know, you should definitely bring it to
21 our attention. I should say, just with the siting hat on
22 for a moment, that of course where projects are
23 jurisdictional, the Energy Commission Commissioners don't
24 get to sit in the room when such conversations occur, but
25 the conversation between State agencies to manage a

1 proceeding, or in general about issues that are not at
2 issue in the case, those do and have occurred, and that
3 kind of coordination is really important.

4 MR. WEINER: Well, if I may just say one more
5 thing. There are projects that have already been
6 approved, where you can sit in the room --

7 COMMISSIONER DOUGLAS: That's right.

8 MR. WEINER: -- and there are PV projects and
9 wind project where you can sit in the room.

10 COMMISSIONER DOUGLAS: That's right.

11 MR. WEINER: But even for thermal projects that
12 are for the Commission, to the extent that you're not
13 trying to be pre-decisional about whether a project is
14 going to be built, but simply looking at things that are
15 in the planning stages, and might be, you still I think
16 need to plan for the transmission for those projects. And
17 there's no way that we cut corners, we agreed all along
18 that in ARRA projects we wouldn't cut corners, but we
19 would try to go faster down the same track that we were
20 going. And I think on these projects, given the enormous
21 lead time for transmission, we're talking eight years and
22 five years from whenever, I mean, they're long. Given all
23 that, we can't willy nilly think that we're going to get
24 anything like 33% actual generation if we can't connect
25 it.

1 COMMISSIONER DOUGLAS: That's right.

2 MR. WEINER: So it may be a little bit of a
3 reprioritization is what I'm saying of what the REPG and
4 the REAT are doing -- and I think Janea has to help us get
5 a replacement for herself in D.C.

6 COMMISSIONER DOUGLAS: We're all waiting for
7 Janea to come through on that one, but we're delighted to
8 have her here, so we can't complain too much. Thank you,
9 Peter.

10 MR. HESTERS: Actually, we're supposed to go to
11 the WebEx next, but I wanted, Carl, while you were out of
12 the room we actually had a flight issue from San Diego, so
13 a couple people aren't here. If you want to move over
14 there so you don't have your back to the dais, you're
15 welcome to do that.

16 So our next panelist is Bob Dowds. He's
17 representing Westlands Solar Park and it's over WebEx.
18 Bob, are you there?

19 MR. DOWDS: Hello, this is Bob.

20 MR. HESTERS: Now we hear you. Go ahead.

21 MR. DOWDS: Oh, perfect. Good afternoon,
22 Commissioners and members. First off, I wish that I could
23 say that we are hyper for the IEPR, but we have been
24 involved in this process since 2009. I do want to state
25 that we are not (indiscernible) and water users within

1 Westlands Water District. It started off being involved
2 in the RETI process in 2009. At that time, through the
3 Renewable Energy Transmission Initiative, Westlands CREZ
4 was established within Kings County and it was allocated,
5 I believe, at the time nearly 5,000 megawatts of capacity,
6 for discussion's sake. More important, however, is the
7 fact that within the district we've had 90,000 acres in
8 drainage impaired ground, which we have purchased another
9 district (indiscernible) for higher and better use, or to
10 have the Federal Government to complete its
11 (indiscernible).

12 MR. HESTERS: Bob, your voice is breaking up a
13 little bit. I don't know if it has to do with distance
14 from the microphone or something, but it's a little bit
15 muddled on this end.

16 MR. DOWD: Oh, man, I'm so sorry about that.
17 Hopefully this is better. If it's not, then I will just
18 submit my comments in writing. So, Commissioner Douglas,
19 please let me know.

20 COMMISSIONER DOUGLAS: That was much better.

21 MR. DOWD: Okay, excellent. So I do want to
22 just echo a couple of things that I've heard today, 1) we
23 agree and we hear on a continual basis from project
24 developers and utilities alike that there's a need for
25 certainty, and the reason why we got involved with the

1 RETI process was it really, I think, drove a solid balance
2 of policy driven goals, economic opportunity, and
3 reliability, which of course then needs the long term
4 prudent planning. And I would like to suggest that those
5 discussions regarding permitting and construction
6 transmission and generation be handled at the same time.
7 So those are some high level comments. And then I will
8 submit the rest of our comments in writing to the Board.

9 MR. HESTERS: No questions, it looks like.
10 Thank you, Bob. And next we have Renee Robin.

11 MS. ROBIN: Is that on?

12 MR. HESTERS: Yes.

13 MS. ROBIN: Hi. Thank you. I'm Renee Robin
14 with SunPower Corporation and I am the Director of our
15 Permitting Operations. And I would say off the bat that
16 I'm treading water way outside my comfort zone, but I'm
17 going to give it my best effort.

18 There are a couple of people I want to thank and
19 I would also recommend to the Commission that you engage
20 in getting input from one, is our Director of
21 Transmission, Alan Colmes, who has been involved in these
22 issues for a very long time and I think he has some really
23 important insights on this. We were hoping he could get
24 in on WebEx, but he's in transit right now. The other
25 person I'll mention, who is here, I believe, still is

1 Rachel Gold from the Large Scale Solar Association, she's
2 been doing pretty deep thinking about these issues and her
3 input to me has been very helpful.

4 I think that I want to echo to start off that
5 the issue of demand versus policy-driven transmission is
6 very very important at this stage of the game, and if
7 we're going to stay in the kind of cluster approach, we're
8 going to have cost allocations for the renewable energy
9 developers that are going to continue to make projects
10 infeasible, are certainly highly difficult to move
11 forward.

12 And I also think that I'd like to focus a little
13 bit on the relationship between the procurement and the
14 transmission timing because, without a transmission
15 schedule that aligns with contracts and COD, we're
16 unlikely to have projects that are financeable, and this
17 is a huge issue for us. I always am wondering what is the
18 chicken or the egg here? Do we get our PPA first? Or do
19 we do our LGIA and put all kinds of money on the line, and
20 pray that that's going to be compelling enough in the
21 procurement policy to get what we need? It's a very high
22 risk game for us and we're trying our best to -- and when
23 I say "we," I'm talking about all of the large scale
24 renewable developers.

25 And I want to say thank you to Kevin for sharing

1 some really compelling information. It doesn't
2 necessarily seem like that's what we're seeing on the
3 field, so to speak, and I think that the reasons why LGIAs
4 may not have yet been executed in many instances are part
5 of the same dilemma of when do we put the money on the
6 line. Many of those LGIAs are in heavy negotiation, but I
7 still think he makes a good point that there's quite a bit
8 of fallout that would occur there, and so there is some
9 residual capacity. But nevertheless, I think that I
10 wouldn't want to assume because the LGIA is not executed
11 on these slides that those projects are not going forward,
12 so I just wanted to mention that.

13 There's three areas in the state where we've all
14 been working very hard, the California Desert, Imperial
15 County, and then the Westlands Water District area of the
16 Central Valley. And when I think about have we succeeded
17 in getting what we need to make those areas of the state
18 proceed for solar, we are making great progress. I think
19 the story of Westlands is particularly disappointing to
20 me. I really think that we had a policy mandate in the
21 state to look at disturbed land that didn't have the same
22 kind of issues for cultural resources, endangered species
23 resources, with high solar capability, and the projects
24 are not happening there because the transmission is not
25 happening there. And while there are some things on the

1 schedule going forward for the one line, that's not
2 anywhere near making the industry focus on that area
3 instead of other areas that are highly problematic.

4 I think also a couple people have mentioned the
5 2016 ITC, and I think we have so many projects that are
6 going to be seeking to interconnect, or they're going to
7 lose their ITC eligibility before that time and we're
8 going to see a real compression of not being able to meet
9 those deadlines, and as Joe mentioned, that's got a
10 Ratepayer impact, but also has an industry impact,
11 projects that would be financeable may not be financeable,
12 and so we start to lose industry in the state.

13 So I think those are the main points I wanted to
14 make right now and I'll defer my time to Carl Zichella.

15 COMMISSIONER MCALLISTER: I do have one
16 question.

17 MS. ROBIN: Sure.

18 COMMISSIONER MCALLISTER: I'm sure Carl can take
19 you up on that, right, Carl? Anyway, I do have one
20 question. Do you sort of look at the looming ITC change
21 as potentially another kind of crisis point? Or sort of a
22 moment that focuses all of our attention so that perhaps
23 we can replicate the roll up your sleeves, get in the same
24 room, maybe it forces us to do something like that to
25 approach this in more of a SWAT team kind of approach like

1 with the ARRA funds? I mean, do you see it at that level
2 of crisis?

3 MS. ROBIN: I do think it's critical and I think
4 it's part of a package. What we're hearing is that we --
5 and the solar industry needs to be cost competitive and we
6 are trying very hard to get there as quickly as possible
7 without any kind of incentive programs, but when we look
8 at what is piled on top of the costs of development of
9 these projects and the transmission elements, and you also
10 tie that with where we are, how close we are to trying to
11 get to good parity, every penny counts. And that's more
12 than just a penny, I think it's a really important part of
13 the equation, and I do think that we should look at trying
14 to get what Joe had mentioned, it's certainly about being
15 able to have the safe harbor provision, for sure, and also
16 to look at possible extension of that timeframe.

17 The other thing I didn't mention before is that
18 on the permitting side we've tried to partner with our
19 customers where, when we are doing our project
20 applications and our Environmental Impact Assessment,
21 we're often the first in line for an area where a
22 reconductoring and an upgrade needs to occur, and so we
23 take in many instances the inclusion of those elements in
24 our project description and in our Environmental Impact
25 Assessment, our EIRs, and then that EIR is done in a

1 fashion that is suitable for the CPUC to make use of, we
2 hope, we try very hard to make it be adequate for that
3 purpose, so that it will shorten the huge amount of time
4 in the process. And if we do it right, then it can go
5 directly from the granting of the conditional use permit
6 and the certification of the EIR to the CPUC to do its
7 work. But then we come to the time when, okay, whether
8 it's a CPCN or an NOC, that's all granted, we're ready to
9 go forward, and then we look at the construction schedule
10 for those transmission upgrades and they are way longer
11 than what our PPA, COD requirements are, and so we are in
12 a financial pickle right off the bat. So we need to think
13 about what we can do to try and help make that go faster,
14 whether it's competitive bidding on some of the
15 construction, or other items like that, to be able to
16 match together what the PPA requirements are and what the
17 timing is for the upgrades.

18 COMMISSIONER MCALLISTER: Thanks.

19 MR. ALVAREZ: Good afternoon, Commissioners.
20 Manual Alvarez with Southern California Edison. I won't
21 be as hyper as Kevin, I've been through a couple of these
22 IEPRs, so what I like to remind you about is to keep
23 initially your high level of responsibility, we're here
24 before an IEPR committee and a State planning process that
25 takes place, and so there's some lessons that I'd like to

1 share with you and some observations that I'd like to
2 provide for you, so that you can actually do some
3 deliberation and consideration as you think about the
4 issues you're going to draft and the policies you're going
5 to recommend to the State as we go through this process.

6 First of all, Edison has come before you in the
7 past and argued for comprehensive land use planning
8 effort. The DRECP is in fact that example in terms of its
9 practicality before us today. So we actually would like
10 you to continue that activity and actually do an exercise
11 in which you can examine the coordination and the
12 functioning that took place during that process. You have
13 two individuals, Commissioner Douglas and now Commissioner
14 Scott, who can actually put some real life experience on
15 what the coordination actually really meant between the
16 State agencies and the Federal agencies, and how you got
17 through that maze. Now, if you can help clarify what that
18 maze looks like, I think that's an accomplishment during
19 the IEPR process that I think everybody at this table
20 would be looking for, so I'll challenge you to kind of
21 consider that.

22 The other thing is that DRECP could actually
23 serve as, what I think I'm hearing, at least initially,
24 that's missing in California and that's the regulatory
25 framework we're all looking for. What does that consist

1 of? And I'm going to ask the Commission, the Committee
2 specifically, to perhaps look at your past, look at your
3 history of your own agency how you dealt with the land use
4 issues during the early years of the Commission for power
5 plants, and how you're going to bridge that over into
6 transmission. Definitely a synchronization between
7 transmission and generation is probably far more important
8 today in going forward as it has in the past, so it's
9 definitely something where that coordination is key.

10 Your Project Manager, Suzanne Korosec, is
11 probably tired of hearing from me about the need for
12 coordination between the agencies and how we could push
13 that agenda a little further in the IEPR process, but I
14 think today's discussion and our activities actually point
15 to that direction and the accomplishments that you've
16 accomplished under the DRECP, and the conclusions you've
17 already reached. And that's not to say there isn't
18 difficulties in the transmission, there's still problems.
19 I have Kevin here with me, beside me just in case we get
20 into particular project issues that pop up because they
21 are real issues that pop up in any particular generation
22 project or transmission projects that involve permitting
23 and siting. But that coordination function is actually
24 what has been missing historically, and that coordination
25 not so much between the agencies of permitting a

1 particular problem that you're facing, but the actual
2 policy coordination that takes place as a level of the
3 IEPR process. That's what you want to focus on and that's
4 what you want to give the industry guidance on how to move
5 forward. The day to day problems we're going to have, if
6 our next crisis is the ITC and we're going to have to deal
7 with the ITC problem, your challenge is to try to figure
8 out how you maneuver through that process and deal with
9 the long term challenges facing the State of California
10 while still meeting the needs for today, to either make a
11 decision on a project, or get a project approved.

12 So with that, I'm probably going to ask you to
13 kind of do a lessons learned: take an example of the
14 project, the Tehachapi project, I think you can find some
15 good instances there, and do a lessons learned, examine
16 what the implications of the planning process is there,
17 the permitting and the implications to see how it could
18 actually be solved in the future. I think it's definitely
19 lacking and it's a good example for you to look at.

20 So with that, those are the points I wanted to
21 make with you. We look forward to participation in this
22 process and we will continue to actively participate in
23 this process. And any kind of coordination and assistance
24 you can provide at your level is greatly appreciated.

25 Thank you.

1 COMMISSIONER MCALLISTER: Thank you.

2 MS. ROSS-LEACH: Hi. My name is Diane Ross-
3 Leach and I'm Director of Environmental Policy for Pacific
4 Gas & Electric Company. So thank you for inviting me to
5 be here today and I appreciate the Commissioners putting
6 this workshop on, it's very valuable.

7 I wanted to provide a little bit of context
8 about how PG&E meets its RPS obligation, which influences
9 how we're affected by the generation and transmission
10 permitting issues. PG&E relies on competitive procurement
11 processes to meet our year-to-year RPS needs, and this is
12 accomplished primarily through our competitive general RPS
13 solicitation, where we procure approximately 1,000
14 gigawatt hours each year. And this comes on top of other
15 mechanisms like the renewable auction mechanism or feed-in
16 tariffs.

17 So that being said, the synchronization of
18 generation of transmission does add uncertainty into this
19 procurement process and, in worse cases, viable projects
20 can be scrapped because a fully permitted project is out
21 of sync with permitting of shared transmission upgrades
22 required for the project to come on line.

23 I think the developers have done a really good
24 job of providing some very specific examples of how this
25 lack of synchronization works, and I just wanted to

1 provide a bit of an update; I think the Commission asked
2 for where we're at with some of our projects that have
3 been approved by the CAISO for RPS compliance.

4 The Carrizo-Midway 230 kV reconductoring project
5 is on schedule, it's going to be completed almost, I
6 think, in the next month, I hear. The South Contra Costa
7 reconductoring has been delayed a couple of years to 2017
8 due to permitting issues. The Borden-Gregg reconductoring
9 project is currently on hold, but it's expected to be
10 completed by 2016. The other projects that are within
11 PG&E's service area, the Warnerville-Bellota, Wilson-Le
12 Grand reconductoring projects have not begun work, but
13 their completion dates seem reasonable at this time.

14 And then finally, the CAISO is looking at a
15 competitive solicitation for the Gates to Gregg 230 kV
16 line and PG&E plans to submit a bid, and if we're
17 successful, the project will be complete by 2022.

18 As others have really mentioned, there are
19 really three components to generation project development.
20 There's the project permitting, the Power Purchase
21 Agreement, and the transmission permitting and
22 interconnection process. And this, I'm not going to go
23 into a lot of detail, I think we've heard about that, but
24 I really wanted to focus on the long term planning efforts
25 like we've heard about with the DRECP. That will really

1 streamline transmission and generation permitting and
2 inform the transmission planning process.

3 I would really like to echo everyone's enjoyment
4 of the presentation by Edison. I think a lot of the
5 experience that Edison described really matches what
6 PG&E's experience has been, and especially the "Challenges
7 to Transmission Planning" slide, I think that's really --
8 we could put our name on that slide, as well.

9 We generally support a zoned approach to
10 development and that could really inform and drive future
11 transmission planning. Improvements to the Grid really
12 need to consider this long lead time for development for
13 large infrastructure projects like new transmission lines
14 and power plants. Planning must be done and must be
15 consider the long lead time in the face of uncertainty,
16 while not unduly burdening our customers with the cost of
17 investments that are not needed. PG&E continues to
18 participate in many multi-stakeholder committees such as
19 the DRECP to develop this plan to streamline environmental
20 permitting to expedite solar, wind, and geothermal
21 projects in the Southern California Desert, while
22 minimizing impact to threatened and endangered species.
23 We support this sort of approach, the collaboration and
24 comprehensive planning that would produce similar outcomes
25 that we hope will come from the DRECP, including

1 landscaped level approaches to programmatic permitting,
2 that identifies appropriate mitigation and transmission.
3 And we'd like to see this happen in other areas of the
4 state, as has been echoed.

5 I think that the DRECP transmission studies that
6 PG&E also participated in on the technical team complement
7 the existing and ongoing transmission planning activities
8 in California. The CAISO and PUC studies generally look
9 out about 10 years into the future. The DRECP
10 transmission analysis looks at a longer term view about
11 transmission needs, which is important for making good
12 decisions about transmission investment in the state. But
13 it could be better coordinated with the approved CPUC
14 transmission portfolios and the policy-driven upgrades in
15 the CAISO's annual transmission planning process so that
16 medium term transmission studies can start to plan for
17 regional transmission needs impacted by implementation of
18 the DRECP.

19 Conducting similar planning and permitting
20 efforts in other areas of California with high renewable
21 energy potential would be beneficial and help speed the
22 development of additional infrastructure investments where
23 they're needed. The DRECP's transmission study's results,
24 which identifies transmission buildout based on renewable
25 generation scenarios are based on a longer term planning

1 horizon than the existing CAISO studies, and could
2 therefore provide additional insight into the CAISO and
3 other stakeholder processes about transmission needs that
4 go beyond the next 10 to 15 years.

5 In closing, we really support the DRECP model
6 for planning process, that it attempts to look
7 comprehensively at renewable project development and can
8 inform long term transmission planning. Thank you.

9 COMMISSIONER MCALLISTER: Thank you very much.
10 Any questions? No, I think we're good. Thank you, Ms.
11 Ross-Leach.

12 MR. HESTERS: We're going to continue down the
13 agenda, so that brings Tony Braun up next.

14 MR. BRAUN: Thank you very much. Tony Braun on
15 behalf of the California Municipal Utilities Association.
16 I think I'm going to try to bring maybe a little bit
17 different perspective here today. Most of our members are
18 not actively on the ground as a merchant developer
19 building renewable projects, although we work with them on
20 a daily basis, so I'm not sure where best to speak to some
21 of the day to day challenges of bringing some of these
22 projects home.

23 I would say that, when we look at this issue and
24 we hear about some of the complaints, our general
25 observations are aligned with what Mr. Richardson

1 indicated, which is heaven and earth has been moved in the
2 last 10 years, let's not lose sight of that fact. And the
3 considerable amount of effort that the PTOs have put in to
4 building out the Grid, the long list of multibillion
5 dollar projects that have been borne by -- the risk of
6 development has been borne by the transmission customers
7 -- is unprecedented in California. And it was that
8 approach to get over the hump, to be able to ensure a
9 financial revenue stream to build these projects out to
10 meet 33%, which caused the multiple filings that Edison
11 made to pave the way to allow them to upfront finance
12 these projects, so a lot has been done and that avenue is
13 still there for renewables that are needed to meet 33%.
14 So that's a sea change and I don't think it would be an
15 accurate picture to lose sight of how much has happened.

16 From the outside looking in, and with a little
17 bit of education and working on some of these issues as
18 they've come up from neighboring systems -- and no offense
19 to Bob here, but I've seen the matrix on LTPP several
20 times now, and I don't think I understand it yet, and that
21 may be my failing -- but I think unless you implement it,
22 you're never going to be versed in it. And so when we
23 struggle with how we understand what is getting
24 prioritized, and looking at, okay, what is our cost
25 exposure going to be as transmission customers, we're

1 trying to align how the procurement decisions are being
2 made, that seems to be the driving factor, that unless --
3 and this is our observation as, you know, working for some
4 of the neighboring systems -- unless we can see that a PPA
5 is in place and the generator has that certainty moving
6 forward, everything comes to a screeching halt. And so
7 the sole real takeaway that I'd like to communicate to
8 everyone today is that our observation is that it may not
9 be all about the procurement, but it's mostly about the
10 procurement decisions. And I think that there's also some
11 corollary impacts that come from the procurement decisions
12 that need to be considered as we think about holistic
13 planning.

14 I stole almost every chart in my presentation,
15 and if you go to Slide 3, for those around the table, I
16 don't know, but you've all seen this, I'm going to tell
17 you this. It comes from Mr. Picker's presentation of all
18 the projects that had been permitted in the last three
19 years. And it's got a county-by-county matrix. And
20 there's why disparity -- and based on what I can tell from
21 talking to people that were part of the head banging to
22 get this to happen is that a lot of it is driven by --
23 anecdotally, a lot of it is driven by the commitment of
24 the local counties, maybe even personalities that are in
25 the County management, and it has very little to do with

1 some of the big picture things that are happening. It is
2 human interaction that causes Kern to have 8,100 and
3 Riverside to have 2,464, it's not anything related to
4 where there might be other renewable potential.

5 The other two slides to take in tandem and to
6 drive home the point I think that it's all about
7 procurement, and maybe less about some of the permitting,
8 so of course we've all seen the duck graph -- and we're
9 going to submit all of this for the public in our public
10 comments -- so everyone has seen the ISO duck graph.
11 Munis have a duck graph, as well. And for those that
12 don't have it in front, it's flat. And this is the
13 municipals in the ISO Balancing Authority, and this is
14 probably the only new piece of information in the slide
15 that most haven't seen, this is municipals within the ISO
16 Balancing Authority, this is their trajectory through 2017
17 to meet their compliance obligations which are the same
18 under statute, and it's their attempt to replicate to
19 almost the Nth detail the ISO's own chart to illustrate
20 the issues that they see with respect to renewable
21 integration. And it's flat. Why is it flat? Well, it's
22 because of the procurement choices that they make. Some
23 of it is historical procurement, some of it is a penchant
24 of using, you know, maybe local landfill gas or something
25 that may be a little more expensive on the front end, some

1 of it I suspect is just a cultural issue with respect to
2 how they view their roles as utilities, and a fear of
3 integration burdens. And so what you get is a much much
4 less reliance on intermittent resources to meet their 33%.
5 And the reason I put that in there is because there's
6 permitting and siting and other consequences to the
7 choices that are made with the significant buildout of
8 intermittent resources. I'm sure the IEPR, we're going to
9 have an integration workshop, but it's going to impact how
10 we build transmission -- what parts of the existing fleet
11 get repowered? What parts get retired? Where do we site
12 new thermal generation? What new products are developed
13 by the ISO and the impact of those on the market?

14 The procurement decisions drive the transmission
15 development and they also drive a host of other
16 environmental and other factors that are important to
17 achieving the overall goals of the State energy policy.

18 So I think if I had one takeaway today, it's
19 that we need to really focus on how we're making the
20 procurement decisions, and what the overall impact of
21 those are on the transmission and, in particular, today,
22 consider maybe even moving them up much closer to the
23 front end so the endless dance of the queue and other
24 factors that create uncertainty for developers are
25 minimized and perhaps then we lower our risk of making

1 unnneeded environmental intrusions, unneeded transmission
2 development, etc. So I think I'll cease on that note,
3 that one takeaway, is that I think we're not giving
4 adequate consideration right now to both the timing and
5 the comprehensiveness of how we're making the procurement
6 choices that are causing some of the concerns that we're
7 talking about today.

8 COMMISSIONER MCALLISTER: Thank you for that. I
9 wanted to just quickly -- I mean, it seems like what we're
10 talking about is, okay, people want to procure, but so
11 let's say you make decisions on procurement, but then
12 you're wrestling with this really long -- it then says,
13 "Okay, in order to procure here, then we have to have the
14 XYZ transmission," but the transmission lead times for
15 getting it built are actually so much longer than the
16 generation that there's a -- it's kind of a non sequitur,
17 right? So are you saying that in the CMUA context, or in
18 the municipal utility context, each procurement decision
19 incorporates the transmission issue to the extent that you
20 can comfortably make that procurement process knowing what
21 the additional investments are, and having those penciled?

22 MR. BRAUN: Answer a qualified yes to that. I
23 think there's a much greater sensitivity to maybe building
24 something closer to home. There's a much greater
25 sensitivity to building utilizing transmission that

1 already has excess capacity. It's a much more integrated
2 approach going forward, I want to call it "old world" or
3 "old school" where it's, you know, there's greater
4 commitment of up front capital, farther out from the
5 commercial operation date of the projects. Part of this
6 is I think we run into in the RPS context, right, where an
7 issue comes up and that's to be expected, it's a very
8 evolving field, and you have several municipal communities
9 that come in and say, "We've already spent lots of money
10 pursuing that commercial development, you're changing the
11 rules." Well, that's because it could already be that
12 we've already committed significant upfront funding and we
13 can do that based on sort of older vertical integrated,
14 more traditional, vertically integrated model, committed
15 upfront funding to that. We may have even put in
16 financing structures where we're going to pre-pay for the
17 output of the projects. There's a lot of tools that are
18 being brought to the table that aren't within this
19 disaggregated development model.

20 COMMISSIONER MCALLISTER: Yeah, so I guess I
21 would just point out the representatives from L.A. County
22 actually had some similar points and I think a lot of this
23 is sort of a local government issue with predictability,
24 want sort of a sense for what's going to happen, so we can
25 inform our citizens and, in your case, you know, governing

1 boards, etc. So I do think we have -- I mean, it is
2 obviously a very different context, but we do have state
3 policy we're trying to input, we have large -- it is a
4 little bit Mars and Venus here with respect to the broader
5 State policy and then sort of how it trickles down to a
6 local authority, but I certainly -- I think that's a model
7 that kind of should definitely be in the mix and at the
8 table in these discussions. I think it would be helpful
9 to have that kind of bottom up appreciation in an integral
10 way of -- you know, if the pieces are getting moved around
11 on the chess board, you get to bring it home to how things
12 happen sort of at the local level, and I appreciate your
13 perspective on that. So, thank you.

14 MR. STRAUSS: Hi. I'm Robert Strauss with the
15 Public Utilities Commission. I just wanted to make a
16 couple of comments. So taking off where Tony left off,
17 one point that he made was that the ISO's duck graph, and
18 what that means is the potential need for flexible
19 resources to deal with potential over-generation by solar
20 in certain months of the year, a lot of months of the
21 year, and the need to replace that solar when the sun goes
22 down and the load hasn't gone down. And that's a major
23 reliability need. And keep in mind, I mean, my assignment
24 is to plan for a reliability energy system that takes into
25 account the State's environmental goals and does that at

1 the least possible -- least reasonable cost. And so just
2 the concept of, you know, we've been talking here about
3 how can we get transmission lines to this area to get more
4 solar? That's not my mandate. My mandate is to meet the
5 environmental goals of the State, and maintain reliability
6 for the least possible cost. And current research -- and
7 we are spending a lot of money -- a lot of research time,
8 a lot of resources, on looking into the flexibility of
9 resources to the system this year. And the ISO has
10 devoted a lot of resources, and that's the main focus of
11 the LTPP which we've talked about this morning, on Track 2
12 this year is looking at flexibility. There's been studies
13 out that talk about the declining value of solar with
14 increased penetration.

15 So when you talk about synchronizing generation
16 and transmission planning, you need to talk about more
17 than just where do I build the transmission line to build
18 the generation of the current resource of the day, but to
19 synchronize the whole system. And we're working on that,
20 but it's a very complex problem. And you need to think
21 about what's needed to keep the system reliable and at
22 what cost. And we're trying to work on that and I can't
23 say that we've solved all the problems and, you know,
24 Edison was just talking about the transmission lines that
25 they're building to meet the 33% renewables, that the ISO

1 has told us that if those lines get built, we'll be able
2 to meet 33%, but we're going to have flexibility problems
3 with that. And going beyond that to a further penetration
4 of different types of renewables, we need to study more
5 before we commit to it. So to, say, go out there and
6 build a new transmission line today, to access new
7 renewables in an area without fully studying what the
8 impact of those renewables will be, and will be able to
9 use them, is a major concern to me because that's what
10 I've been tasked to do.

11 We have been working on a lot of levels to
12 improve the synchronization between transmission and
13 generation planning. We've been doing it for years,
14 trying to get the shared assumptions. When I started
15 working on this, the ISO had its demand forecasts, the CEC
16 had the IEPR demand forecasts, and the utilities had their
17 own individual demand forecasts, you know, we're now all
18 using the IEPR demand forecasts. I mean, that may sound
19 like a simple decision, but it took years of negotiation
20 to get to. There are other similar assumptions that we're
21 working on and getting much closer to. I mean, to me
22 that's a major part of synchronizing the transmission and
23 generation planning, is getting the shared assumptions for
24 the analysis, and to considering as many of the
25 complicating factors as possible, and building new models

1 to be able to take into account the complicating factors
2 as they come up. So I don't have the grand solutions. I
3 mean, we've been working on this for years and the problem
4 gets more complex the more we work on it. But we are
5 working on it.

6 COMMISSIONER DOUGLAS: So, I just have a couple
7 questions based on that. I think that was helpful. I
8 think that you are raising important issues when you talk
9 about the fact that, as we think about beyond 33%, and we
10 think about renewables, we do need to think about the mix
11 and integration and how do we come to a system that is as
12 functional and high value as possible, while also meeting
13 longer term renewables goals. And I tend to agree with
14 the starting point being, you know, let's do some
15 analysis, let's make sure we have some shared assumptions
16 starting with the demand forecast, but beyond that as
17 well. I guess I wanted to ask where, in terms of the PUC
18 work, is any of that analysis occurring? Or is this just
19 at the very beginnings that you're articulating a need and
20 we need to go from there?

21 MR. STRAUSS: We've been working for the last
22 couple years on the flexibility analysis and working with
23 the ISO. As part of the LTPP, the ISO has done studies,
24 Edison has done studies, PG&E is working on it, I mean,
25 we've been working with the parties to develop analysis

1 where we've got hearings and testimony that is anticipated
2 to occur this year, but the decision towards the end of
3 the year or early 2014 on identifying flexibility needs on
4 the projected portfolios --

5 COMMISSIONER DOUGLAS: I'm sorry, is that
6 analysis focused on 33%?

7 MR. STRAUSS: Yes, 33%.

8 COMMISSIONER DOUGLAS: Okay.

9 MR. STRAUSS: To the extent that we have the --
10 I mean, these studies take time to do. To the extent that
11 there are resources available to do them, one of the
12 portfolios, one of the scenarios that we talked about this
13 morning, was the 40% scenario. We also need to keep in
14 mind that the State's policy, besides being at 33%
15 renewables, is also pushing towards distributed
16 generation, towards load not requiring new transmission,
17 and that also impacts -- and we're studying that also and
18 ways to get there. Part of that deals with the
19 interconnection work and we've got proceedings going,
20 we've had major improvements on the distribution level
21 interconnection, there's a long way to go, there's a lot
22 of different pieces that need to be addressed on that.
23 You heard the presentation this morning about what the ISO
24 has been doing on their transmission level
25 interconnection, and we've participated in that. This is

1 an ISO thing, they've done the majority of the heavy
2 lifting with a lot of parties to try to address that
3 issue.

4 COMMISSIONER DOUGLAS: So can I ask, that's a
5 very thorough response and that's helpful. I guess I have
6 two follow-up questions on that. You know, one is it's
7 well and good, and no doubt helpful, and very important to
8 do this analysis around 33%, but I'm struggling to get my
9 head around the relevance and timeliness in the context of
10 where utilities are with procurement, which is that they
11 have essentially procured most of what's needed for the
12 33%, speaking of the IOUs right now --

13 MR. STRAUSS: Uh-huh.

14 COMMISSIONER DOUGLAS: -- and so it's very
15 helpful to do this analysis, but the IOUs have got the
16 portfolios, they've got to a large degree, I mean, there
17 will be no doubt some outer year procurement that's needed
18 around 33%. I guess the other question I have is that
19 this is the sort of issue that can sometimes be analyzed
20 forever, and yet it's a fast moving policy environment
21 that doesn't allow analyzing anything forever. And I
22 wonder if there's some no regrets conclusions that can be
23 reached sooner rather than later, such as placing a higher
24 value on attributes like storage, or renewables that can
25 be more easily integrated, you know, rather than

1 integrated with more difficulty the value of potentially
2 hybrid projects that have a longer operating profile, you
3 know, it seems to me that even before many of the very
4 detailed analyses around 33% are done, it should be much
5 simpler to come up with some directional recommendations
6 that the State can act on, you know, speaking more broadly
7 through the Energy Commission, through the PUC, through
8 the ISO, that can make the problem less and not more, and
9 that can provide a market signal and a policy signal so
10 that we are procuring, you know, a balanced mix as we meet
11 our renewables goals. And so I'm curious your thoughts on
12 both of those questions.

13 MR. STRAUSS: Well, we clearly aren't standing
14 still. I mean, I talked this morning about the
15 authorizations, the several thousand megawatts I got
16 authorized this spring, or this winter, I should say.
17 Part of that authorization was to replace the OTC plants,
18 but it's also being authorized, and part of it is
19 renewable and part of it is storage, and part of it is
20 natural gas for the flexible natural gas with the
21 intention of killing two birds with one stone, doing no
22 regrets going forward. The Commission has authorized and
23 approved various of these projects, the transmission
24 projects, to meet 33% on a no regrets basis. I mean, the
25 analysis that we're doing this year, we're hoping to come

1 up with decisions at the end of the year of whether we
2 need to buy more flexible resources to make sure that the
3 system is stable and reliable when the 32% renewables come
4 on line. And so by 2020, 2022, we can have things in
5 place in it. And we've timed it so that we can build
6 something in that time and get it on line in that period,
7 you know, hopefully depending -- but there's a lot of
8 variables. So, I mean, we're constantly moving forward.
9 We aren't standing still and not authorizing anything,
10 we're not building anything, we're constantly evaluating
11 and trying to do no regrets decision making. And when I
12 say "we," I mean the five Commissioners, the decision
13 making body that I work for.

14 COMMISSIONER DOUGLAS: Okay, thank you.

15 COMMISSIONER MCALLISTER: Thanks very much.

16 That was good.

17 MR. HESTERS: We're on to you, Neil.

18 MR. MILLAR: Thank you. I would like to tag on
19 to some of the comments coming both from Tony and from
20 Robert about the not losing sight of the progress that's
21 been made to date. You know, we are talking about a
22 current queue that's now back comfortably over the all-
23 time peak ISO demand in terms of the amount of generation
24 that wants to connect. So if the perception is that the
25 IOUs are done getting to 33%, there's considerable

1 generation that hasn't heard that yet because there's
2 still a lot of interest in getting connected prior to
3 2020, so the competition is still out there. So that's
4 one of the areas of focus that we have to pay attention
5 to.

6 We haven't seen the need for additional mega
7 transmission projects to get large amounts of renewables
8 to load to meet 33%. The last two transmission plans, or
9 the most recent transmission plan identified some smaller
10 projects addressing more localized issues, rather than the
11 kind of project of a Tehachapi, or Palo Verde Devers type
12 projects, so much more contained projects, definitely
13 needing to make sure that we continue to move forward to
14 take care of the reinforcements that are necessary.

15 So in this discussion, I feel like I keep
16 looking up at the wrong time as we move back and forth
17 between the discussion of is additional transmission
18 needed to get to 2020 and the 33% RPS, and what's beyond
19 2020 as we start to look forward to that, especially with
20 the additional uncertainty of besides what's beyond 2020,
21 how will we get there? There are so many other additional
22 uncertainties, I was thinking if we were only limited to
23 the uncertainties that I heard about so far, that would be
24 lucky. With the additional uncertainty around the
25 distributed generation that came up, the future of energy

1 storage, the increased focus on energy efficiency and
2 demand response programs to obviate the need for
3 additional transmission reinforcement, and that's
4 something that the ISO is determined to work through with
5 stakeholders, to ensure that long term 40-year assets
6 aren't being built that aren't needed. The least regrets
7 process is very important to us because this is Ratepayer
8 money we're committing to for a very long time. So we do
9 need the due diligence around that.

10 In terms of the getting to 2020, I do agree with
11 Robert that there's been a lot of progress made. The
12 analysis necessary to get to the variable or the flexible
13 generation requirements, to have a better understanding of
14 what that actually means, is really a major shift. I hate
15 to use the word, but it is a paradigm shift for utilities
16 moving from conventional load patterns and conventional
17 resources to this kind of analysis. We do think that with
18 the work that's going on now, we're better positioned to
19 come to better terms around the transmission implications
20 of what the flexible generation requirements will be
21 driving, but the ways in which we actually produce that
22 flexibility still has a huge amount of uncertainty to it.
23 So I do agree with Tony that the big concern here, or the
24 big question will be, how are these resources actually
25 procured? What makes up that resource pool?

1 On the flip side, I do think that the level of
2 coordination we've seen, and I'll point to the portfolio
3 development process as a way to get some sense out of the
4 chaos of all of the generation interconnections was a
5 giant step forward; that doesn't get us all the way to all
6 of the future challenges, but it was certainly a huge step
7 in the right direction. And that really has been the
8 basis for how we've been seeing how we will get to the
9 2020. We have transmission that hopefully continues in
10 flight. We have also been concerned with what we've seen
11 as delays for some of the major transmission projects.
12 Some of the projects that are still on the books now had
13 in-service dates as much as a decade earlier than their
14 currently scheduled for. That's obviously a concern, and
15 the level of uncertainty that can create for generation
16 development I don't think we can set aside. It's very --
17 it's uncomfortably easy to trivialize the challenges that
18 generation developers have in front of them to finance
19 projects, move forward on all of the facets of a contract,
20 interconnection, all of the permitting requirements, to
21 just point to one issue as being the one issue that needs
22 to be taken care of to make the problem go away.

23 We are working on managing the generator
24 interconnection obligations. As the generation that has
25 developed, or sought interconnection under previous

1 tariffs moves forward, there are obligations that
2 generators have, there are also previous tariffs that are
3 still in effect for some of those earlier generators where
4 the generation simply doesn't have the obligation attached
5 that some of the generators today, the more recent
6 applications do. We are working through the process and
7 committed to working through those processes with the
8 generation development community, but these are very
9 thorny issues. They involve legal rights; people have
10 invested a great deal of money in developing some of these
11 projects, and they don't want away gently if they believe
12 that their project has possibilities in the future.

13 So there are some real challenges there. I
14 think the industry has been overall making some great
15 progress considering the sheer enormity of the fleet
16 transformation, of moving from conventional resources to a
17 33% and starting to consider what happens beyond 33% RPS,
18 that I don't think we should lose track of.

19 I should also mention, though, we are here
20 specifically to hear both what can we contribute and also
21 what can we learn to help improve our processes and to
22 inform our conversations as we move forward in trying to
23 coordinate more action going forward. I'll stop there for
24 now. But thank you.

25 COMMISSIONER MCALLISTER: Thanks very much.

1 MR. HESTERS: Ali, you're up next.

2 MR. AMIRALI: Mr. Chairman, Commissioners, thank
3 you very much for giving me the opportunity and thank you
4 for the CEC staff for organizing this forum and allowing
5 me to participate in this.

6 I represent Startrans IO which is a
7 participating transmission owner with CAISO. We are a
8 subsidiary of Starwood Energy Group Global, which is a
9 private equity company that specializes in investment in
10 energy infrastructure projects.

11 Now, Mr. Desmond and Ms. Robin so eloquently
12 pointed out all of the issues that are being faced by the
13 generation interconnection community. And one of the
14 advantages of going -- being one before the last is I get
15 to pick on everybody's comments and say "me too." So I am
16 going to take thorough advantage of that and, you know,
17 reflect back on some of the things that have already been
18 said.

19 One of the things that you have heard, one of
20 the main concerns in generation development that the
21 developers are facing, both renewable as well as
22 conventional generation right now, is the disconnect
23 between the timing of the development of a transmission
24 and generation project, long transmission project, long
25 term transmission projects have a quite longer lead time

1 and based upon some of the numbers we have heard anywhere
2 from 84 to 104 months from the time you put pencil to
3 paper, is the lead time for doing even a marginal project
4 in California.

5 There has been -- our friends at CPUC indicated
6 the need for -- the system needs changing, where there is
7 a need for more flexible generation. CAISO is faced with
8 issues and challenges associated with intermittency of the
9 resources in maintaining reliability while satisfying the
10 state's needs. And while doing that, they are looking for
11 no regret and low regret projects and actions that will
12 accomplish the state's goal and help them maintain their
13 charter, as well.

14 So the question I ask is what is a low regret
15 and no regret solution. The way I describe a no regret
16 project is something that has got low cost, is both
17 environmentally friendly and has low execution risks, and
18 it satisfies all the needs of the system and the State's
19 policies. Now, to that effect, on looking at and making
20 those opportunities available, I am going to commend ISO's
21 efforts into implementing the existing transmission
22 planning process and doing their best to align that with
23 the generation interconnection process. I think this has
24 gone a long ways towards solving some of the
25 inconsistencies that we were seeing. Also, it has allowed

1 other participants, in addition to the existing IOUs, to
2 come in and propose projects such like ourselves, even
3 though we are a PTO, we are not an IOU with the ISO. But
4 it allows for opportunities to provide more creative
5 solutions and more opportunities for proposing projects
6 that satisfy the needs and that are low regret scenarios.
7 I'll give you one example. So we are a part owner of the
8 Mead Phoenix and Mead Adelanto projects, they are two 500
9 kV transmission projects that connect Central Arizona to
10 Southern California via Southern Nevada. Now, we are as a
11 part owner of the project working with existing owners of
12 the project, and have kept ISO informed of this, we are
13 working at converting this project from its existing AC
14 operation to HVDC operation. Now, this is an opportunity
15 to take advantage of the existing unutilized capacity on
16 existing conductors and to bring new generation in from a
17 generation rich region into the heart of the load center.

18 Just a couple of features of this project.
19 First of all, the existing project is a 202 mile
20 transmission line, it does not need to be touched, nothing
21 needs to be done to the existing project because the
22 builders of the project, which are the municipal utilities
23 of Southern California, they had the foresight to build a
24 project with HV design, build, and permit the project with
25 HVDC standards, so the project is already ready to be

1 converted into HVDC. It has got a low environmental
2 footprint because all you need is 40-acre converter
3 stations, 40 acres for converter stations on both sides,
4 and 13 miles of new transmission line for maintaining
5 reliability and integrating the existing generation into
6 the system. It has the lowest dollar per megawatt
7 capacity increase cost of any project that you will ever
8 see in Southern California in a major project. Very short
9 development cycle. Actually, the development cycle for
10 this project is almost as short as most generation
11 projects. You can put it in execution -- you can produce
12 COD in 2017. Another advantage: it takes care of the
13 flexibility issues because, being HVDC, the intermittency
14 goes away and now you have got 2,200 megawatts of
15 additional capacity that the project can bring into
16 Southern California -- and that is all controllable
17 generation now, it does not need to be fixed -- the
18 intermittency issue does not need to be addressed with
19 that.

20 So what it has allowed is the opportunity for
21 creative solutions to be put forward. Now, ISO has done
22 their part and, in order to assist the ISO in determining
23 what kind of a policy driven and/or creative projects that
24 can be brought in for sustainable inclusion into the
25 transmission planning process, it seems appropriate to

1 hear from other agencies, as well. And do that extent, we
2 have a request of CEC. We would like to respectfully
3 suggest that CEC assess the value of the projects like map
4 up grid -- or it's called Mead Upgrade Phase I, conversion
5 of map into HVDC. And in meeting the State's energy
6 policy goals and develop means to submit these projects
7 into the CAISO, we would like the CEC to help CAISO in
8 defining the policy projects and getting ahead of the
9 curve, so, as Neil indicated, what do we do after 2020?
10 Well, there are projects that are no regret projects and
11 are satisfying the needs of the system. We would like the
12 leadership at CEC to help ISO move that process forward.

13 COMMISSIONER MCALLISTER: Thanks very much for
14 that. And if ISO wants to sort of comment on what our
15 existing sort of blending infrastructure between the two
16 agencies, how that might apply, then that would be helpful
17 to hear. I'm lead on the IEPR, but not necessarily on
18 this particular, so I think really this is an area that's
19 through the IEPR staff, Suzanne and Lynette, we can circle
20 back with the relevant staff and Commissioners on that.

21 MR. HESTERS: And now Carl is up.

22 MR. ZICHELLA: Yeah, thanks. I got warmed up.
23 God, what a reputation I have. Good afternoon, everybody.
24 I want to emphasize a few things. I'm not going to try to
25 repeat things, but I think some general themes have leaped

1 out here today that coincide with what NRDC has been
2 promoting in terms of ways to address this very problem,
3 the first of which had been mentioned: I think Joe Desmond
4 talked about the differences between timing and
5 constructing generation and transmission, and that's a
6 real problem everywhere, you know, between three to five
7 years for projects, seven to 10 years for transmission.
8 One of the key things that's been identified and worked on
9 in this state to help address that is the coordination
10 between the agencies that are addressing permitting in its
11 various venues, to try to be much more coordinated between
12 the State and Federal Government, and between the State
13 agencies. That's really benefitted from having a policy
14 driver, someone in the Governor's Office and in the
15 Secretary's Office, that's Secretary of the Interior, to
16 sort of move those things forward and make sure that
17 people fill their commitments. Those are lessons learned,
18 they have worked and are working, and they're being
19 emulated elsewhere in the country because they have
20 worked. Memorandums of Understanding similar to ones
21 we've operated on are underway in Nevada, for example, a
22 close partner of ours. So that level of coordination is
23 extremely important, it has worked, we need to continue to
24 move forward with it.

25 I think Kevin Richardson very amusingly

1 addressed a real problem, and that is we're planning the
2 system around individual projects in the queue of
3 individual projects, instead of system needs. It makes it
4 very difficult to do big picture thinking of the kind
5 we've just heard about when you're trying to just figure
6 out individual project needs, and which ones are viable
7 because they may or may not have a PPA. While I don't
8 want to discount the importance of sort of winnowing the
9 weed from the chaff in these projects that are in the
10 queue -- as Neil pointed out, there are legal rights that
11 people have -- I do think we can't be hostage to that
12 either. We have to look at things that expand the
13 effectiveness to the system in terms of reliability, but
14 also which reduce the integration costs we face, make it
15 easier for us to meet other State goals like developing
16 projects on impaired lands, as Bob Dowd talked about.

17 Now, Bob Dowds and his group have done something
18 really remarkable, they've taken the zone process, they've
19 applied master planning to that process to phase in a very
20 large solar development -- with transmission included. He
21 mentioned that, I didn't want to skip over it because I
22 think it's very critical that generation and transmission
23 be considered together.

24 You know, Diane talked about the zone concept,
25 and this is one of the things that makes the zone concept

1 work. One of the main benefits of doing zoning for
2 renewable energy resources, not only reducing the
3 environmental conflicts, not only to identify good
4 resource areas, but to rationalize the transmission that
5 you need for it. So I strongly agree with what Diane
6 said. This leads us, if we're able to do that, it leads
7 us to be able to do what I call right-sizing, what many
8 people refer to as right-sizing lines, is planning for
9 present and future needs as we did in Tehachapi, as the
10 Westlands project contemplates doing for transmission
11 solutions for their phased development over a decade to
12 try to bring that project to a rational reality, a very
13 reasonably planned process, it'll bring us to a better
14 result.

15 I have to say, I am pleased with the greater
16 coordination that we're seeing between the Energy
17 Commission, CAISO, and the CPUC, but because we do this
18 hand to baton type of planning, I think we often back
19 ourselves into decisions and make judgments that don't
20 really maintain the big picture when it comes to system
21 needs, as well. I want to really congratulate CAISO in
22 taking a step away from that, in particular with the Gregg
23 Two Gates proposal in the Central Valley, where they
24 listened to stakeholders about this very thing and
25 proposed prioritizing that line because of additional

1 policy or economic developments in addition to its
2 reliability benefits, and one of those is access to the
3 largest pump storage facility in California, our only
4 major energy storage facility that we have. And the
5 studies that they've run and shown, that this transmission
6 improvement would greatly increase the availability of
7 that resource for regulation and load following services.
8 Extremely important, it's not something that comes out of
9 a queue driven approach to this; in fact, that would
10 frustrate and prevent it from occurring. We need to sort
11 of step away from that very constrained view of how to
12 develop transmission and maintain it.

13 I think it also leads you to this whole
14 approach, getting the most out of the existing
15 infrastructure. I have heard over and over again, and I'm
16 hearing much more frequently from developers and from
17 municipal utilities and others, this HVDC switch, the idea
18 to increase capacity, it enables you to use much of your
19 existing infrastructure and. where you may need a new
20 right of way, a smaller right of way. It gives you a
21 chance to have less delays related to environmental and
22 cultural resource conflicts and it preserves the utility
23 of existing rights of way, which are so precious in
24 California -- just ask LADWP who cannot find one -- this
25 is a very important issue.

1 When you get a things like congestion,
2 reliability, access to energy storage, and other state
3 benefits that maybe not are within classically the
4 transmission planning realm such as economic development
5 in really depressed parts of the state, and opening up
6 areas of disturbed lands to development when they would
7 not be prioritized because they couldn't be in the
8 discounted core of portfolios that are handed from the PUC
9 to the Energy Commission because of the PPA issue. And if
10 you had an orderly development plan like they have at the
11 Westlands Water District, Westlands Solar Park, that whole
12 project could sink because of the way we're prioritizing
13 the transmission development, it's a very important area,
14 the transmission benefits the entire state, and the
15 generation that would come there would give us additional
16 geographic diversity to the resources that we already
17 have.

18 I think another thing that has not come up, but
19 I think we can't ignore, is the opportunity to do more
20 consolidation of Balancing Areas in California and
21 coordination between balancing and/or coordination between
22 Balancing Areas and IOUs and POUs. The extent that we can
23 share transmission resources, take advantage of increased
24 capacity from the improvements, and finance projects that
25 are spread over many more Ratepayers that would definitely

1 benefit, reduces costs for everyone. So I think that is
2 an area where we're leaving a lot of opportunity on the
3 table, although we're spending more than we need to, we're
4 duplicating infrastructure, and it's unnecessary.

5 COMMISSIONER MCALLISTER: Let me ask just real
6 quick, are there examples of those co-investments between
7 say, Investor-Owned Utilities and POU's on transmission?

8 MR. ZICHELLA: Yeah, I think there are. Right
9 now, San Diego Gas & Electric has a Memorandum of
10 Understanding with IID, they're planning and building
11 transmission upgrades together. IID has a similar MOU
12 with a fellow POU, LADWP, on transmission. There are
13 conversations going that I can't get into right now,
14 possibly about additional dynamic connections and shared
15 transmission between Southern California Edison, San Diego
16 Gas & Electric, and DWP. A lot of this is around looking
17 at the reliability supply and services problem related to
18 the SONGS outages, and perhaps prolonged SONGS outages in
19 Southern California. None of that is very advanced, Mr.
20 McAllister, but people are recognizing that if you cannot
21 address your congestion issues because you don't have the
22 rate base for it, and your neighbors could benefit from
23 the same transmission, it really behooves everybody to try
24 to work together. And CAISO has indicated a real
25 willingness and an interest in participating in that, not

1 necessarily insisting on control which some of the POUs
2 would really find objectionable. I mean, we're getting to
3 a point where this becomes much more real, it solves
4 reliability problems for us in a much more holistic way,
5 it saves Ratepayers money, reduces the environmental
6 footprint in transmission, and even improves our ability
7 import geographically diverse resources from out-of-state.

8 Finally, I think given that we've talked a lot
9 about how we have worked very hard for a very long time to
10 coordinate the efforts of our various State institutions,
11 we have had an laughed about in previous workshops the
12 sort of disconnects between the timing and mission that
13 these entities have. I think it's time, and NRDC has
14 previously recommended to Little Hoover Commission and
15 others, that we consider a State transmission authority
16 that would combine the agencies together into a single
17 one-stop-shop. The states that have been going in this
18 direction have been able to address transmission much more
19 consistently, can look at the bigger picture needs of the
20 system, the Eastern RTOs are able to do this, for example.
21 So I just think that it has been recommended before, I
22 will recommend it again, I know it's a difficult political
23 lift, but I think to the extent that we could rationalize
24 the way that we plan transmission, not make people go
25 through hoops at three separate entities, three separate

1 proceedings, to do that stuff in a more coordinated way,
2 hand off the results for cost recovery through the regular
3 PUC process, I think we could probably do transmission
4 with a lot less delay, a lot more certainty, a lot more
5 confidence that the judgments we're making in the
6 transmission investments we are supporting are going to do
7 what we hope they would do, expect they would do, and
8 support the renewable transmission we're trying to make.
9 Thank you.

10 COMMISSIONER MCALLISTER: Thanks very much,
11 Carl, very helpful. I have by far the longest list of
12 bulleted recommendations that I have on my page here, so
13 thank you.

14 MR. ZICHELLA: I benefitted from going last.

15 COMMISSIONER MCALLISTER: Any questions? So I
16 guess at this point we move on to public comment?

17 MS. KOROSSEC: Yes. All right, I've got four
18 cards here. First is Jeff Gates from Duke American
19 Transmission Company.

20 MR. GATES: Hi. As she said, my name is Jeff
21 Gates. I'm with Duke American Transmission Company and we
22 are developing the Zephyr Transmission Project which was
23 talked about this morning in conjunction with the
24 Pathfinder Wind Project. Thank you for inviting us to
25 attend and address this session, we really appreciate

1 actually this topic being added to the IEPR Workshop and
2 being able to address both the morning topic of out-of-
3 state costs, as well as the issues with generation and
4 transmission planning. I'll say three main points, I'll
5 try to take less than a minute on each so I stay in my
6 three-minute limit.

7 First, we're very appreciative and are
8 encouraged by the coordination between the three main
9 bodies in California, the CAISO, the CPUC, and the CEC.
10 But even with the coordination, we see that there's a
11 couple of holes where no one body has the jurisdiction;
12 and somebody mentioned before we have this pass the baton
13 off in the transmission planning process and, in
14 particular, there's one place where that baton gets
15 dropped.

16 If we think about transmission planning, the way
17 that the ISO does their plan, they take the California --
18 the CPUC renewable portfolio that the CPUC develops, and
19 they look at the transmission needed to meet that
20 portfolio. So you have future hypothetical generation,
21 it's not there yet, but there's a hypothetical portfolio
22 that's given to them, and they can study the transmission
23 needed for that. Conversely, if you have existing
24 generation out-of-state that may be low cost generation,
25 but it can't get into the state because of a congestion

1 issue, you can ask for an economic study request and they
2 can study that situation where you're accessing existing
3 low cost out-of-state generation and bringing that in-
4 state. Where there's a hole is, do you have a
5 hypothetical or a future out-of-state generation that is
6 low cost and there's no existing congestion on the system
7 because that generation doesn't exist yet? So we have
8 asked for the past two years to be studied, an economic
9 study request for the Zephyr project in the CAISO planning
10 process, and have been kicked off both times and saying,
11 "You don't fit in either criteria that we are allowed to
12 follow to study transmission planning. You have to either
13 be identifying a specific congestion relief, or you have
14 to be in the CPUC official portfolio bucket." And so in
15 this past study, the ISO did do a sensitivity case for
16 high out-of-state Wyoming wind, and we appreciate that
17 very much, but they were not allowed to go to the next
18 step and do a full economic study request on that.

19 A corollary to that, and this goes to the
20 transmission generation timeline lag a little bit, the
21 total cost of energy is what matters to the consumer at
22 the end of the day, it's not the cost of transmission and
23 the cost of generation. And if you look at the typical
24 bill, the cost of transmission is a very very small part
25 of that, so what matters to the consumer is the lowest

1 total cost of energy. And this leads to what may be a
2 counter-intuitive result, which is that spending more on
3 transmission may lead to a lower total bill and,
4 conversely, minimizing transmission spend, which seems to
5 be sort of objective function of what a lot of the
6 planning that's being done now is, may lead to a higher
7 overall total cost. And the Zephyr project is a very good
8 example of that. WECC has studied this and they have
9 shown somewhere between \$600 million and \$1.5 billion in
10 annual savings to California consumers from accessing the
11 wind in Wyoming because the resource is world class there,
12 and even with the high cost of building an 850-mile
13 transmission line, the total cost of energy and savings to
14 the consumer in California is still substantial. And as
15 was mentioned this morning, there's an additional \$100
16 million in benefit from looking at Wyoming wind and the
17 diversity that that brings to the system vs. building
18 everything within the state. So there's quite a bit of
19 savings, but there's not a good way to build that and
20 under the current processes, there's not a mechanism to
21 look at that generation that's out-of-state and officially
22 get that economic study and those benefits quantified to
23 make an informed decision.

24 And then the last thing I want to say, and Neil
25 brought this up, is that the only thing that seems certain

1 here is that there's uncertainty. And we don't know what
2 the cost of future generation types is going to be a
3 decade from now, we don't know where projects are going to
4 be, so it seems to be that the best thing to do is to plan
5 for a robust flexible system that will meet many future
6 possible generation outcomes and, given that there is such
7 a discrepancy between the lead time and developing a
8 transmission project or versus a generation project, is
9 start planning for the transmission now, plan for more
10 than you might need because it's much easier to scale back
11 and not build it, even if you've planned for it, than it
12 is to try to catch up and say, "Oh, now we need to do a
13 transmission line to go access that generation," and it
14 takes us another decade to get there. So if we plan for
15 it now, we should have a much better outcome and we can
16 scale back much easier later on at fairly low cost. Thank
17 you again for your time.

18 COMMISSIONER MCALLISTER: Thank you.

19 MS. KOROSSEC: Next, we have Jesus Arredondo from
20 Wyoming Infrastructure Authority.

21 MR. ARREDONDO: Mr. Chair, Commissioners, thank
22 you for the time. I have -- I could get crazy on the IEPR
23 too, not as much as you, but I had a 20-page presentation
24 that I'm going to skip because I know you guys have to
25 catch planes, so --

1 COMMISSIONER MCALLISTER: If you do want to put
2 that in the record --

3 MR. ARREDONDO: I will. I will submit it to the
4 record, Commissioner. The Wyoming Infrastructure
5 Authority -- well, let me back up -- Jesus Arredondo,
6 again. I'm representing the Wyoming Infrastructure
7 Authority today, but I am a consultant and you see me on
8 other issues at the Commission.

9 Today I want to talk a little bit about what
10 Wyoming is doing. Why in the world would Wyoming care to
11 present anything? You just heard why, because we have a
12 tremendous amount of wind generation that is world class.
13 And more importantly, it's coincident wind to California.
14 Wyoming's wind goes nuts and California's wind totally
15 falls off. And so we could actually shape wind on wind.
16 That's something that we have not really talked about in
17 California. While we're tackling the aspect and the
18 challenges of how are we going to integrate all of this
19 renewable generation, one thing that's absent is a
20 discussion on renewable on renewables, and how we might be
21 able to shape that.

22 The Wyoming Infrastructure Authority as an
23 instrumentality of the State of Wyoming created through
24 statute with appointments to a Board by the Governor,
25 Governor Mead, had a great idea: let's promote what we can

1 outsource -- wind, wind generation. The rest of the West
2 is looking for renewables, we've got it, we can't use it
3 all, so we'll look to see if we can build transmission and
4 we'll promote it to other parts of the West. And that's
5 exactly what's happening. And we started to tour in
6 California back in -- I want to say in October-November of
7 last year -- and we've been going around the state talking
8 to all the regulators, we've talked to the PUC, we've come
9 to the CEC, we've been to the Legislature, and we're going
10 to continue to make rounds to help educate people. We got
11 a study that was produced by the University of Wyoming
12 that shows these coincident wind factors and how we could
13 actually work to shape this wind, and by the way the
14 transmission would be delivered to a Bucket 1 resource
15 under the RPS, so it's perfectly suitable for what
16 California could use, and what the IOUs might be able to
17 use. I know that they're at 33%, but they're at 33% and
18 we haven't talked about how they're going to shape that
19 when the intermittency kicks in. That's something that
20 maybe they have already thought about, I just haven't read
21 about that publicly yet.

22 So again, Wyoming is promoting quite a bit of
23 generation. Also, in addition to the transmission, about
24 6,000 megawatts of generation can come from wind. We have
25 had conversations already with PG&E and we look forward to

1 talking to our friends at Edison and SDG&E, as well about
2 this.

3 Just, again, I want to cut to the chase, shaping
4 renewables on renewables, let's think about that. That is
5 something that should, for crazy people like me, get us
6 excited because we've taken on quite a challenge in
7 California, and as a Californian, I'd like to say, you
8 know, I like natural gas generation because that's going
9 to help us make that blue bridge to the green future, but
10 at some point we do want to get to our goals, we want to
11 get beyond 33% as the Governor has said, and there are
12 ways around it, there are ways to do it, but it's going to
13 be a hard road to get there, but we can depend on the rest
14 of the West like we have been our entire history. Never
15 have we produced the generation that we need to keep our
16 lights on in California, let's lean on the rest of the
17 West for some of those renewables, as well.

18 Commissioners, thank you. I will submit this to the
19 record, and I'm happy to take any questions if you have
20 them. Thank you very much.

21 COMMISSIONER MCALLISTER: Great. Thank you.

22 MS. KOROSSEC: All right, last we have David
23 Smith from Power Company of Wyoming.

24 MR. SMITH: Thank you. I don't think we planned
25 to have the Wyoming contingency here, three in a row, but

1 it's hard to get a seat at the dais, I guess. Again, my
2 name is David Smith. This afternoon, I'm representing
3 Transwest Express, which is an interregional transmission
4 project. There were some questions up about some of the
5 challenges in synchronizing the transmission process and
6 the generation process. There's some just general
7 fundamentals about the two different types of projects.
8 Again, they have different asset lives, we talked about a
9 40-year asset life for transmission, generation might have
10 a 20-year asset life, so you've got to think of the next
11 generation, the next tranche of generation that will come
12 on in these transmission lines, when we think about
13 investing in transmission.

14 The other element is, generally transmission
15 line does take longer to permit, it goes through a lot of
16 different places, lots of different jurisdictions, and
17 everything else. I think the experience that California
18 has been, that it's taken a lot longer, that my experience
19 in the West is it's taken a lot longer, and everywhere it
20 takes longer. There probably are things that you can do
21 to speed that up, but I'm not sure that you would be doing
22 the NEPA process, or whatever environmental process that a
23 lot of folks count on to make sure that transmission lines
24 get put in right, you know, has been done correctly.

25 There's been some question about philosophical

1 questions and what comes first, chickens or eggs and stuff
2 like that. The important thing here is both the chickens
3 and the eggs have to show up at the same time. You have
4 to have the transmission and the generation at the same
5 time; if you're going to cook a dish with chicken and
6 eggs, you start the chicken long before you started the
7 eggs. That's true with transmission and it's generally
8 been true forever about transmission and generation. Tony
9 talked about different paradigms that are used to
10 rationalize these capital decisions, there's lots of
11 different IRPs and other things that traditionally were
12 applied in vertical utilities and have been applied
13 throughout the country and the world, by reformed markets,
14 as well. What I see in California here with this
15 procurement, first, generation interconnection process is
16 kind of a hybrid that kind of came, I think, out of
17 building gas generation close to load. You interconnect
18 it, you connect quickly, you get the gas line, everything
19 kind of worked pretty well for that process with the open
20 access tariff. You're really stretching it when you start
21 to get remote locations where renewable resources are
22 going to have to be.

23 I think I've heard from the different utilities
24 that Tehachapi and other projects where transmission led
25 first was a very good process. What I wanted to say is

1 there are opportunities out there, we've heard about
2 another project, TransWest is a 3,000 megawatt
3 transmission line from Wyoming to the California markets
4 that would provide low cost resources. We're not looking
5 for help in permitting, we're already permitting the
6 project, we've talked about that this morning on
7 transmission lines and distribution, what we're looking
8 for is this analysis about how these would be incorporated
9 into a system, and does it make sense to incorporate those
10 in the system? I think that Jeff spoke about some of the
11 requests that he's made; we've made similar requests for
12 analysis to be done by whatever body in California is
13 responsible for transmission planning, or the groups that
14 are responsible for that, and have found that it's been
15 difficult to have a project that is moving forward,
16 doesn't have PPAs, is putting effort forward without a
17 commercial guarantee from anyone, that if it's fully
18 developed it will be taken off. So we're at-risk
19 developers, truly at-risk developers, without any funding
20 source from customers or anyone else for this advancement.
21 And what we're asking for is to have a consideration about
22 how this could fit into the broader world, broader plan.

23 We think it would be very important for
24 California's future to have some contingency plans, some
25 flexibility -- we talked about flexibility in the

1 operating sense, but with this one set of plans, if any of
2 those fall, I'm not sure what happens to the 33% goals,
3 and that's a large regret that I think has to be
4 considered by everyone. So, thank you. We'll submit
5 comments, as well.

6 COMMISSIONER MCALLISTER: Okay, thank you very
7 much.

8 MS. KOROSSEC: All right, is there anyone else in
9 the room who would like to make a comment? All right,
10 we're going to open the phone lines for a moment here and
11 just see if we have anybody on the line that wants to make
12 a comment. All right, the lines are open if anyone would
13 like to make a comment or ask a question? All right,
14 hearing none, I think we're good to go. Thank you.

15 COMMISSIONER MCALLISTER: Great. Well, thank
16 you very much. We're just past our agenda, but I have to
17 commend the staff for keeping us really on track, we
18 haven't floated around too much, and I know they know me
19 now -- I've been here a year -- they know me that that
20 would happen if they don't do it.

21 So I really appreciate everybody coming, this
22 was another fabulous panel, obviously a lot of expertise
23 in the room, a lot of brain power, and a lot of real hard
24 core project experience, and from all the different
25 perspectives, so I really appreciate all of you coming.

1 And this obviously is a living breathing discussion. I
2 think several key points have emerged here, at least for
3 me, maybe some of the other Commissioners and others were
4 aware of this in some detail, but I do believe several of
5 the issues here we have to push them forward and really
6 try to streamline this process and figure out what makes
7 sense for the upper level kind of long term what's best
8 for California kind of an approach for transmission
9 planning, and sort of get out from under the chicken or
10 the egg, you know, on the one hand we have a lot of mouths
11 to feed, but we can decide what we're going to eat, right?
12 So I really appreciate it, again, and thanks. And we
13 stand adjourned.

14 (Thereupon, the Workshop was adjourned at
15 4:53 p.m.)

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