

STATE OF CALIFORNIA - THE RESOURCES AGENCY  
BEFORE THE  
CALIFORNIA ENERGY COMMISSION (CEC)

California Energy Commission <b>DOCKETED</b> <b>12-IEP-1</b>
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 ) Docket No. 12-IEP-01  
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 Preparation of the 2012 )  
 Integrated Energy Policy Report )  
 (2012 IEPR) )

**Draft 2012 Integrated Energy Policy Report Update**

California Energy Commission  
Hearing Room A  
1516 9th Street  
Sacramento, California

Wednesday, November 7, 2012  
10:00 A.M.

Reported by:  
Kent Odell

COMMISSIONERS

Carla Peterman, IEPR Lead Commissioner

Robert B. Weisenmiller, Chairperson

STAFF

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Also Present (\* Via WebEx)

Public Comment

Erica Brand, The Nature Conservancy

Carl Zichella, NRDC

Manuel Alvarez, Southern California Edison

Amber Reisenhuber, Independent Energy Producers  
Association

Tim Tutt, Sacramento Municipal Utility District

Barbara Boyle, Sierra Club

Beth Olhasso, Agricultural Energy Consumers Association

Valerie Winn, PG&E

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## P R O C E E D I N G S

1  
2 NOVEMBER 7, 2012

10:04 A.M.

3 MS. KOROSEC: All right, we're going to go ahead  
4 and get started here. Good morning everyone. I'm  
5 Suzanne Korosec and I manage the Energy Commission's  
6 Integrated Energy Policy Report Unit. And welcome to  
7 today's workshop on the first draft of the 2012  
8 Integrated Energy Policy Report Update.

9 A few quick housekeeping items before we begin;  
10 rest rooms are in the atrium, out the double doors and  
11 to your left.

12 We have a snack room on the second floor, at the  
13 top of the atrium stairs, under the white awning.

14 And if there's an emergency and we need to  
15 evacuate, please follow the staff out the building to  
16 the park that's kiddie corner to the building, and wait  
17 there until we're told that it's safe to return.

18 Today's workshop is being broadcast through our  
19 WebEx conferencing system and parties do need to be  
20 aware that you're being recorded.

21 We'll make an audio recording available on our  
22 website in about a week and a written transcript should  
23 be posted in about two weeks.

24 We have a very simple agenda today. After  
25 opening remarks from the Commissioners, I'll give a

1 brief overview of the report and we'll move directly  
2 into public comment.

3           During the public comment period today we'll  
4 take comments, first, from those of you in the room,  
5 followed by those participating on WebEx, and then those  
6 who are participating on the phone, only.

7           If you'd like to make comments, we do ask that  
8 you fill out a blue comment card specifying what topic  
9 that you're providing comments on, and give the card to  
10 Lynette Green, our WebEx coordinator here.

11           We'll take comments in two groups, starting with  
12 comments on chapters 1 through 4 of the report, which  
13 covers the demand forecast, the natural gas outlook,  
14 combined heat and power and electricity infrastructure  
15 assessment, followed by comments on the Renewable Action  
16 Plan, which is chapter 5.

17           And to help us organize the comments on the  
18 Renewable Action Plan, if you have comments specific to  
19 one or another of the strategies, please also specify  
20 that on your blue card.

21           When making comments or asking questions please  
22 come up to the podium at the center of the room, use the  
23 microphone there, so we can make sure the WebEx  
24 participants hear you and so that your comments are  
25 captured on the transcript.

1           And it's also helpful if you can give our court  
2 reporter your business card when you come up to speak,  
3 so we can make sure that your name is spelled correctly  
4 in the transcript and we get your affiliation correct.

5           For WebEx participants, you can use either the  
6 chat or raise-hand features to let our WebEx  
7 coordinator, Lynette, know if you have a question or  
8 comment, and she'll either relay your question or open  
9 your line at the appropriate time.

10           We're also accepting written comments until  
11 close of business on Monday, December 3rd.

12           And the notice for today's workshop, which is  
13 available on the table in the foyer, and also on our  
14 website describes the process for submitting comments to  
15 the IEPR docket.

16           So, before I go into an overview of the topics  
17 covered in the report, I'll turn to the dais for opening  
18 remarks.

19           COMMISSIONER PETERMAN: Good morning. Thank  
20 you, Suzanne. Welcome everyone. This is Commissioner  
21 Carla Peterman and I'm Lead Commissioner on the 2012  
22 IEPR.

23           Thank you all for taking the time to be here  
24 today and hello to those on the WebEx, and taking the  
25 time to learn about the IEPR, to ask questions. If you

1 haven't read it, I hope that you will be encouraged to  
2 read it after going through today's discussion.

3           Let me give a very hearty thanks to Suzanne  
4 Korosec and Heather Raitt, and the entire IEPR team for  
5 the tremendous amount of work they've put into getting  
6 this draft together, as well as thanks to all the staff  
7 who provided input throughout the process, both in  
8 materials and actions, and in facilitating and  
9 coordinating the series of workshops we had for the  
10 IEPR.

11           I believe we had nine workshops for this IEPR.  
12 Seven of them related to the Renewable Action Plan. And  
13 even though a much smaller number than we often have in  
14 terms of workshops, still it was a tremendous list and  
15 many of you stakeholders were present at every workshop  
16 and the record was improved by your input.

17           Because the 2012 IEPR is an update, it has a  
18 more narrow focus than the biennial IEPR, but there  
19 still have been many trends and exciting new activities  
20 within the energy space. And we capture these in the  
21 chapters that cover the electricity and natural gas  
22 demand forecast, the natural gas trends and outlook,  
23 combined heat and power, and the electricity  
24 infrastructure assessment.

25           I imagine the Chair may have a comment about

1 the -- in particular about the electricity  
2 infrastructure assessment.

3 But I'll just comment that we had a very well-  
4 attended and engaged workshop on infrastructure issues  
5 earlier this year in Southern California.

6 We had kind of an unprecedented, I would say,  
7 representation and coordination from the leadership of  
8 the various energy agencies. And I appreciate the PUC  
9 Commissioners, ISO, and ARB for all participating in  
10 that forum with us.

11 Throughout the seven workshops we had for the  
12 RAP, we also had significant representation from other  
13 agencies. I can recall at least probably on four of the  
14 workshops we had members of the PUC, Commissioners from  
15 that body on the dais with us.

16 And that's incredibly important because I think  
17 what we discovered through the process of trying to  
18 develop a Renewable Action Plan is that there's an  
19 increased need, as always, for coordination amongst  
20 State agencies, and not just coordination amongst State  
21 agencies, but also coordination with local government.

22 And I'm going to just add a few other comments  
23 about the RAP, in particular. A key theme was planning  
24 and integrating our planning efforts; our energy  
25 planning efforts with our land use planning efforts, our



1 siting at the State level with siting at the local  
2 level, and the need to integrate and better understand  
3 the connections between transmission system planning and  
4 distribution system planning.

5           As we move to develop more of the distributed  
6 generation I think there's an appreciation that there's  
7 more detailed data we're going to need about the  
8 distribution system, and we'll need increased  
9 coordination between utility planners, local planners  
10 and State planners in order to make sure that we are  
11 developing the distribution system in a way that is  
12 supportive of DG and Smart Grid initiatives.

13           As the executive summary for the RAP lays out,  
14 we are looking towards a vision of the future that is  
15 renewable-centric, and that is low in greenhouse gases.

16           And we've recommended actions here that we think  
17 will assist the State in meeting its 33 percent goal in  
18 2020, as well as position the State for future renewable  
19 and higher growth levels as required and desired.

20           Another key theme that emerged, that I want to  
21 focus on, is the need to optimize the benefits we have  
22 from renewables. And there were a number of workshops  
23 that focused on what those benefits are and how to do  
24 that.

25           And particularly some of the actions focused on

1 identifying preferred locations for renewables that  
2 maximized some of those benefits, including not only  
3 greenhouse gas benefits and other air pollution  
4 benefits, but also economic growth in certain regions  
5 and for the State.

6           The actions reflect the record and the  
7 workshops, and a lot of the input we've already gotten.  
8 But the point of this workshop, as well as any of your  
9 comments, is really to get feedback on how to improve  
10 the actions.

11           You know, they involve many stakeholders and  
12 we've given it our best attempt, but please give your  
13 suggestions about how to clarify if you think there are  
14 other areas that you think are under-emphasized.

15           For example, I've commented on the value of the  
16 distribution system planning and we have an action in  
17 the RAP about having a dialogue on that. I would  
18 welcome particular feedback on where to focus within  
19 that action, how to narrow, where to prioritize.

20           You know, again, I'm looking for feedback from  
21 those who are doing the distribution planning, as well  
22 as those who want to be more informed about the process.

23           As we move forward to develop clean energy,  
24 keeping consumers and consumer protection at the  
25 forefront will be important.

1           And so we also must, again, be cognizant of  
2 cost, as well as the impact on ratepayers, and also the  
3 value that customers are getting.

4           So, I'm also interested if you have particular  
5 actions that would help improve the quality of the  
6 product that customers receive, and kind of guarantees  
7 and warranties around the long-term viability of those  
8 projects.

9           Indeed, as we particularly invest in more DG and  
10 we have more regular folks buying these technologies  
11 there may be an increasing role for the State in terms  
12 of ensuring some protection.

13           So, with that I will turn to Chair Weisenmiller  
14 for comments, but we look forward to your input and  
15 thank you again for being here.

16           CHAIRPERSON WEISENMILLER: Yeah, I would like to  
17 first thank Commissioner Peterman for her leadership on  
18 this, for bringing the enthusiasm, intelligence and  
19 focus to keep this thing moving along.

20           And certainly echo her comments on the staff, I  
21 think Suzanne and Heather and, you know, Lynette, and  
22 all the staff participants in this have certainly been  
23 key to pulling things together.

24           And at the same time it reflects the stakeholder  
25 contribution. I mean at the end of the day we're sort

1 of synthesizing things and in some areas we've gotten a  
2 lot of input, in other areas we got less. And that less  
3 part of it is some of the issues may be intractable.  
4 You know, how do you revitalize manufacturing in  
5 California is something which goes well beyond this  
6 agency, but is a huge issue for the State.

7           And consumer protection, again, is something  
8 which for this sort of innovative products, new  
9 industry, you know, are certainly challenging. It's not  
10 like you can say here is the track record for the last  
11 50 years of this equipment, or this installer, or this  
12 industry.

13           So, we're facing some challenges which are  
14 pretty fundamental but I think, again, converting that  
15 renewable-centric vision means that one of our real  
16 responsibilities is looking at how to enhance the value  
17 of renewables and how to decrease the cost.

18           And I think this document, in the RAP, provides  
19 a very set, a coherent, fixed set of things we can do in  
20 both those areas.

21           And as we go forward and implement those, you  
22 know, presumably over time we will need to continue to  
23 reflect on what our progress has been, and how that's  
24 emerging, and make corrections as we go forward.

25           Certainly, one of the hallmarks of this has been

1 the collaboration across State government. You know,  
2 that as we're going forward trying to come up with the  
3 particular actions we've reached out to the other  
4 decision makers, had dialogues. Obviously, all these  
5 entities are fairly complex institutions. You could  
6 line up perspectives pretty broadly across a 600-person  
7 organization, but we got pretty much at the top, you  
8 know, general commitments on stuff. Not to say you  
9 can't find somewhere in the 600, you know, more  
10 difficulties. But I think that's the role of leadership  
11 is to pull things together.

12           And I think as we've gone through this process  
13 on -- you know, we really wanted to focus on renewables  
14 this time.

15           At the same time, yes, obviously, the world  
16 changes fast and it is one of those issues we always  
17 deal with in planning is that the future is very  
18 uncertain, and so one of the things that I found most  
19 striking in this IEPR was the Climate Change Workshop  
20 and the climate issues.

21           I think all of us looking at the East Coast  
22 realize that, you know, there's natural machinery for  
23 climate, but to some extent climate change is putting  
24 some of these natural phenomenon, like hurricanes, on  
25 steroids.

1           And so, basically, as we look at what is an  
2 aging infrastructure in California that is very fragile  
3 in a lot of respects, when you look at the power grid,  
4 and a very fragile and very complicated.

5           You look at some of our solutions and, indeed,  
6 introduce more complexity into those systems, and then  
7 you look at climate change and how that's changing  
8 stuff, again, there's sort of real challenges that we  
9 will have to continue to focus on.

10           It is interesting as you look at the New York  
11 experience, one of the messages that came out, which is  
12 very similar to what PG&E found after the Loma Prieta  
13 earthquake, was that CHP was one of the -- gas-fired CHP  
14 was one of the ways to maintain reliability. You know,  
15 that just as with Loma Prieta, that was what kept the  
16 lights on in the Bay Area was co-gen.

17           That, you know, certainly in New York City  
18 places like NYU, which had gas-fired co-gen projects,  
19 they had power, they had heat. You know, they had  
20 reliable service.

21           And that's, again, as we look at the values of  
22 these technologies, at the same time, frankly, some of  
23 the DG projects in New York City did not have that sort  
24 of reliability because of the way the distribution  
25 circuit is set up. Once you've knocked out that, you've

1 shut down the DG project and they're a black start. You  
2 know, at that point it's not much of a help.

3           And I guess if you've got the solar on your  
4 roof, you know, you're probably wondering what, with 80-  
5 mile-an-hour winds how that's going to survive, much  
6 less the value of it.

7           So, climate change is going to be an enduring  
8 problem for us for at least, I was going to say, the  
9 next 10, 20 years, if not the next 50 years as we go  
10 through what that means.

11           And as we roll out renewables, they're going to  
12 be linked in our thinking.

13           I think the other part of it is, having said  
14 that, you know, we've -- we had that unprecedented  
15 meeting in Southern California and I think each year  
16 we've looked at the infrastructure issues in South  
17 Coast, and this year they've become more complicated,  
18 harder. You know, certainly no one's plans of any sort,  
19 and I've seen hundreds of scenarios ran, every looked at  
20 both units of San Onofre being out.

21           You know, I mean, again, the Sunrise Power Link,  
22 again, we've examined every case conceivable, but that  
23 was never examined by anyone.

24           And so I think, you know, again, looking at what  
25 some of those black swans are as we're doing planning is

1 important. And certainly the climate change issues  
2 really make the sort of South Coast issues more  
3 complicated, and then you can find that with the air  
4 issues that I think are becoming more daunting.

5 So, again, we've made progress, we pretty much  
6 put a real spotlight there but, if anything, the issues  
7 are even more complicated, I think, than we realized  
8 going into this a couple years ago.

9 So, again, trying to find solutions, you know,  
10 we're certainly focused on that in the next IEPR.

11 But the bottom line is that, you know, as we dig  
12 into some of these issues we are finding out they are  
13 more complicated than we might have thought. But I  
14 mean, and I'm sure as we go forward on the  
15 implementation we will have surprises.

16 But, again, at least we have a vision of where  
17 we're going and we have, I think, in place a lot of  
18 cooperation across State decision makers and we will be  
19 able to adapt to those situations, to maintain the  
20 reliable grid that California needs.

21 So, again, I think this has been critical and  
22 shows the value of this type of activity.

23 So, again, thanks again.

24 COMMISSIONER PETERMAN: And, Suzanne, I'm just  
25 going to add one more comment. I think, Chairman,



1 you've really highlighted the array of issues and it's  
2 at a point where we do need to prioritize. And so,  
3 particularly as it relates to the actions, you know,  
4 with the Renewable Action Plan there are 31 actions.

5           And we know that there are more than -- and  
6 within them, it's kind of cheating because there are  
7 some sub-actions within them. But we know there are a  
8 much wider universe of actions that various agencies,  
9 the State, and stakeholders can take. But we wanted to  
10 focus on those actions that we thought were most  
11 important in the near term.

12           If you look at the EPIC plan, which the Energy  
13 Commission adopted at a Business Meeting last week, you  
14 know, that was hundreds of pages and that just had a  
15 series of actions and activities one could do in the R&D  
16 space, alone.

17           And so there are going to be other venues where  
18 there will be more actions outlaid related to some of  
19 these sub-topics, but at a high level this is where we  
20 thought to focus.

21           So, we look for your feedback on prioritization  
22 within our list of 31, as well as if you think there is  
23 something that is a higher priority than something  
24 that's listed there.

25           And so in your comments I think we would welcome

1 if you wanted to say here are my, you know, top five  
2 priorities based on my stakeholder group or perspective,  
3 because it will only be as successful as stakeholders  
4 are willing to utilize it and adopt it. And we want  
5 this to be very usable, we're investing our time and our  
6 energy, and we will continue to make this action a real  
7 livable, usable document.

8 So with that, Suzanne.

9 MS. KOROSEC: All right. Before I start, I want  
10 to tell our WebEx participants we are getting a lot of  
11 background noise, so please do not unmute your lines.  
12 You have that capability, but please don't do it until  
13 we get to the public comment period.

14 All right, just some brief background on the  
15 IEPR. Every two years the Energy Commission prepares an  
16 IEPR that includes energy policy recommendations based  
17 on the CEC's analyses of energy price, supply, demand,  
18 transmission, distribution and market trends.

19 In the off years we prepare an Energy Policy  
20 Review, with updated information on topics that were  
21 raised in the biennial IEPR.

22 As Commissioner Peterman mentioned, this is an  
23 update year so the focus is a little more narrow and it  
24 focuses on activities that were started during the 2011  
25 IEPR proceeding and either continued or completed during

1 2012.

2           The bulk of the draft report is devoted to the  
3 Renewable Action Plan that was developed in response to  
4 Governor Brown's direction in his Clean Energy Jobs Plan  
5 for the CEC to develop a plan to expedite permitting of  
6 the highest priority transmission and generation  
7 projects.

8           The other activities covered in the report  
9 include CEC's Electricity and Natural Gas Demand  
10 Forecast that was adopted in 2012, two reports on  
11 natural gas trends and market outlook that were  
12 finalized in 2012, an updated assessment of combined  
13 heat and power potential in California, and a staff  
14 white paper on CHP barriers, and the ongoing assessment  
15 of electricity infrastructure needs in Southern  
16 California.

17           I'll cover these activities first and then move  
18 on to the Renewable Action Plan recommendations.

19           So, during the 2011 IEPR proceeding the CEC  
20 staff put out a preliminary forecast for the 10-year  
21 period between 2012 and 2022, and then finalized the  
22 forecast during the 2012 IEPR update proceeding.

23           The forecast included three scenarios based on  
24 high, medium and low energy demand. And the final  
25 results showed that the average annual growth in demand

1 for electricity between 2010 and 2022 is projected to  
2 range from slightly more than one percent in the low  
3 case, to a little more than one and a half percent in  
4 the high case.

5 For natural gas, the expected average annual  
6 growth for demand during the same periods is between .58  
7 and .81 percent.

8 The forecast didn't include impacts from  
9 uncommitted energy efficiency savings. Those are  
10 savings that are reasonably expected to occur from  
11 programs or policies that haven't yet been implemented  
12 or funded.

13 But in July 2012 the CEC did provide preliminary  
14 estimates of these savings to the PUC to be used in  
15 their long-term procurement process.

16 We expect to see an updated efficiency goals  
17 study from the PUC by the end of 2012 and the CEC will  
18 use the results from that study to provide an updated  
19 assessment of uncommitted energy efficiency impacts by  
20 the summer of 2013.

21 The IEPR update includes three recommendations  
22 related to improving the demand forecast in the future.  
23 First, we need to expand our analysis of the potential  
24 effects of climate change on consumption and peak  
25 demand.

1           Second, we need to explore disaggregating the  
2 forecast to support better distribution system planning  
3 and geographic renewable development zones for DG,  
4 starting with providing forecast results by climate  
5 zone, in addition to our usual planning area level  
6 forecasts.

7           And third, we need to improve how uncertainties  
8 are reflected in the forecast, particularly those  
9 surrounding California's policies for zero emission  
10 vehicles, combined heat and power, and distributed  
11 generation, which will affect future demand and  
12 consumption.

13           The 2011 IEPR proceeding included a staff draft  
14 assessment of the natural gas market outlook, which was  
15 released in September of 2011. The final version of  
16 that assessment was published in May of 2012, along with  
17 a companion document entitled, "2012 Natural Gas Market  
18 Trends."

19           The update summarizes the top four issues that  
20 were identified in those reports as likely to have an  
21 effect on natural gas markets.

22           The first is hydraulic fracturing, or fracking,  
23 which has led to shale gas, representing around 34  
24 percent of total gas production the United States, but  
25 which has also raised environmental concerns due to the

1 amount of water and the chemicals that are used in that  
2 process.

3           The CEC is continuing to monitor activities at  
4 the State and national levels that relate to fracking,  
5 to evaluate the effects that those activities may have  
6 on the availability and price of shale gas.

7           And some of these activities include a study by  
8 the US EPA on fracking's effect on drinking and  
9 groundwater. Also, proposed rules for fracking on  
10 Federal and Native American lands that were put forward  
11 by the Department of the Interior in May of 2012.

12           And in California, the Department of  
13 Conservation is developing regulations for fracking and  
14 encouraging California energy companies to publicly  
15 disclose where they conduct fracking and what chemicals  
16 that they use.

17           A second issue that could affect the natural gas  
18 market is a national shift from coal-fired generation to  
19 natural gas generation because of natural gas prices  
20 currently being lower than coal prices.

21           In California, natural gas demand hasn't risen  
22 as much as in the rest of the United States, but there  
23 may be increased demand here in the future because of  
24 the need for natural gas plants to help integrate  
25 renewable resources, and because of growing demand for

1 natural gas as a transportation fuel.

2           The third natural gas issue is that the electric  
3 and natural gas industries are becoming more  
4 interdependent and there needs to be better coordination  
5 between the scheduling of pipeline deliveries of natural  
6 gas and decisions being made on electricity dispatch.  
7 This is very important for natural gas plants that will  
8 be used to provide integration services because they'll  
9 need the ability to ramp up and down very quickly to  
10 support intermittent renewables, but might not have  
11 scheduled the natural gas deliveries that are necessary  
12 to be able to do that.

13           The final natural gas issue is the pipeline  
14 safety and reliability, and how events like the San  
15 Bruno explosion and development of additional pipeline  
16 capacity nationwide could affect natural gas prices with  
17 upper price pressure in the case of the San Bruno  
18 incident, and potentially lower costs related to added  
19 pipeline capacity.

20           The IEPR update recommends that given the  
21 importance of natural gas plants to support renewable  
22 integration, the CEC and the PUC should monitor and  
23 participate in any FERC proceedings that are related to  
24 natural gas supply and pipeline development that could  
25 affect California, as well as proceedings related to

1 harmonization of electric and natural gas markets.

2           The IEPR update summarizes two papers that were  
3 related to combined heat and power facilities, related  
4 also to Governor Brown's goal of adding 6,500 megawatts  
5 of CHP by 2030.

6           The first document was an assessment of  
7 technical and market potential for new CHP that was  
8 conducted for the CEC by ICF International, which  
9 identified about 8,500 megawatts of active CHP  
10 throughout California and more than 14,000 megawatts of  
11 additional potential that could be developed.

12           The second document was a CEC staff white paper  
13 that was released in September of this year, that  
14 discussed barriers to CHP development that were  
15 identified in our February 2012 IEPR workshop on CHP  
16 issues.

17           Some of the challenges to future CHP development  
18 that came up in that workshop included allocation of  
19 allowances under the current cap and trade rules, cost  
20 and regulatory complexity of interconnection, the  
21 effects of a variety of charges on CHP investment costs  
22 and operating costs, the cost of metering requirements,  
23 particularly for smaller projects, and the lack of  
24 eligibility of CHP projects for net energy metering  
25 unless they use biogas or are a fuel cell.



1           For CHP, the IEPR update recommends that the CEC  
2 should revisit and update the technical assessments in  
3 late 2013 or early 2014 for the PUC's use and the 2014  
4 long-term procurement plan proceeding, and also include  
5 an evaluation of the potential effects of cap and trade  
6 on CHP.

7           Agencies with jurisdiction over interconnection  
8 processes should work towards easing those processes for  
9 facilities that expand their generation capabilities.

10           And the CEC and PUC should continue to evaluate  
11 the progress of the PUC's QF settlement agreement, of AB  
12 1612, and of other programs to encourage new CHP and  
13 report on progress to the Governor and the Legislature.

14           Next, we have the assessment of electricity  
15 infrastructure needs in Southern California. As the  
16 Chair mentioned, that was done in the 2011 IEPR  
17 proceedings in response to the unique combination of  
18 factors in that part of the State. At the time, the  
19 focus was on the State Water Board's policy to reduce  
20 once-through cooling power plants, along with the  
21 scarcity of emission offsets for new replacement  
22 facilities, uncertainties about how much energy  
23 efficiency and demand response are going to reduce  
24 electricity demand, the need for flexible generating  
25 resources to support the State's renewable portfolio

1 standard, and the number of agencies with responsibility  
2 for some aspect of electricity planning or development.

3           Since we published the 2011 IEPR we've now added  
4 to the mix the reliability issues associated with the  
5 outage at SONGS, as well as concerns about the potential  
6 impacts of climate change on electricity demand and  
7 generation based on a report that we had done with the  
8 National Resources Agency on climate change  
9 vulnerability, and also based on recent events in New  
10 York.

11           Also, there's uncertainty about increased  
12 electricity demand from the South Coast Air Quality  
13 Management District's policy to electrify combustion  
14 sources in the Los Angeles Basin.

15           The IEPR identifies several studies that have  
16 been or soon will be completed that affect the estimates  
17 of infrastructure needs. But again, as the Chair  
18 mentioned, these studies don't take into account the  
19 outage at SONGS.

20           The PUC has opened a proceeding to examine the  
21 SONGS outage and whether remaining capital investment  
22 should be remove from rate base.

23           And to prepare for this past summer without  
24 SONGS, there was an interagency group that studied and  
25 developed plans for various contingencies.

1           Cal-ISO was also evaluating how to assure  
2 reliability if there are unexpected outages at SONGS and  
3 Diablo Canyon, and what generation and transmission  
4 infrastructure would be needed to permanently replace  
5 the nukes.

6           Results of the studies will be provided to the  
7 Energy Commission as part of the 2013 IEPR proceeding,  
8 and to the PUC as part of the 2012 Long-Term Procurement  
9 Plan.

10           The draft IEPR also talks about the complexity  
11 of evaluating electricity infrastructure needs for the  
12 State as a whole. Given the many uncertainties that  
13 affect planning assumptions, like the base demand  
14 forecast which could change based on economic and  
15 demographic growth, increased transportation  
16 electrification and climate change.

17           There's also the issue of energy efficiency  
18 savings and demand reductions from programs that are not  
19 included in the base forecasts, but are reasonably  
20 expected to occur, programs to support rooftop PV and  
21 CHP, and also from demand response programs.

22           There's the timing of once-through cooling and  
23 other power plant retirements, as well as assumptions  
24 about the progress of other resource additions that are  
25 in the pipeline.

1           There's the mix and location of renewable  
2 projects that will be developed to meet the 33-percent  
3 renewable target. There's the amount of DG and CHP  
4 that's added to the mix.

5           Also, uncertain about the effect of climate  
6 changes on existing resources, for example, less  
7 efficient operation due to higher temperatures, or  
8 changes in hydro output, or increased danger of  
9 wildfires, also effects of catastrophic weather events.

10          And, finally, potential effects of the cap and  
11 trade program.

12          Recommendations in the IEPR related to the  
13 infrastructure assessment include the CEC is committed  
14 to participating in reliability assessments for summer  
15 2013 and 2014, and in developing and implementing  
16 measures to maximize reliability, and in the PUC's  
17 investigation of the SONGS outage.

18          The Cal-ISO's Nuclear Facility Replacement Study  
19 that was submitted -- that will be submitted as part of  
20 the 2013 IEPR, should be the basis for debates about  
21 policy decisions to address nuclear facility outages.

22          And the CEC will conduct a public workshop  
23 during the 2013 IEPR proceeding to review that  
24 assessment.

25          The 2013 IEPR proceeding will track the progress

1 of the AB 1318 studies and, in particular, any changes  
2 to the analysis of replacement of OTC facilities based  
3 on the SONGS outage.

4           The Cal-ISO should provide refreshed assessments  
5 of the once-through cooling compliance schedules in  
6 light of the SONGS replacement studies, and the CEC will  
7 provide technical support for that effort.

8           And, finally, the PUC should consider opening a  
9 new proceeding, or either a new proceeding or using the  
10 existing Resource Adequacy Proceeding, to evaluate  
11 allowing utilities to participate in a forward  
12 procurement mechanism to provide the flexible capacity  
13 that California needs.

14           Now, we come to the main topic of the IEPR  
15 update, the Renewable Action Plan. This builds on the  
16 foundation that was provided by the Renewable Power in  
17 California Status and issues Report, which was published  
18 as part of the 2011 IEPR proceeding.

19           That report summarized California's progress  
20 towards its renewable goals, talked about the main  
21 challenges to future renewable development, and  
22 identified five high-level strategies to address  
23 renewable challenges.

24           The actions in the Renewable Action Plan are  
25 based on the following general principles. First, we

1 want to promote a renewable-centric generating portfolio  
2 that maximizes economic, social, and environment  
3 benefits, while minimizing costs and risks.

4           Next, we want to position California for  
5 potentially higher renewable targets after 2020, given  
6 the Governor's statements that the 33 percent RPS is a  
7 floor, not a ceiling, and given California's 2050  
8 greenhouse gas reduction goals.

9           Third, we want to focus on actions that aren't  
10 being undertaken by the market and that can be  
11 influenced by the State, and be feasible within State  
12 agency purviews.

13           And we also need to recognize connections  
14 between action items under each strategy and that  
15 successful implementation of some actions might reduce  
16 the need for other actions.

17           Fifth, we need to broaden California's  
18 electricity planning to account for economic and equity  
19 issues, to encourage more involvement by local  
20 governments and residents, and also to include the  
21 distribution system, in addition to generation and  
22 transmission, in electricity planning.

23           Next, we need to promote clean energy  
24 investments that are essential to California's long-term  
25 security, and stability and economic welfare, and also

1 to developing the next generation of clean energy  
2 technologies.

3 And, finally, we need to address cost issues  
4 with actions to lower the cost of renewables and also  
5 reduce the impacts on electric rates from adding  
6 renewable generation, and to make sure that costs and  
7 benefits of renewable development are distributed  
8 fairly, especially to disadvantaged communities.

9 So, strategy one, this focuses on identifying  
10 and prioritizing preferred areas for renewable  
11 development.

12 Recommendations here include CEC, PUC and local  
13 governments, and the Governor's Office of Planning and  
14 Research, we need to work together to identify preferred  
15 renewable development zones, with initial focus on  
16 identifying zones in the Central Valley, and also more  
17 closely aligning local government land use planning and  
18 utility planning processes.

19 Next, the CEC needs to broaden its electricity  
20 planning efforts beyond 2020 to look at renewable  
21 targets higher than 33 percent.

22 And California needs to continue its efforts to  
23 develop renewable energy on State properties and expand  
24 that effort to put renewables at elementary, middle and  
25 high schools, and in areas of Southern California that

1 need additional energy supplies.

2           For strategy two, the emphasis is on getting the  
3 most value from renewables by appropriately assessing  
4 the costs and benefits.

5           Recommendations for this strategy include  
6 modifying procurement practices to get a high value  
7 portfolio that includes projects that provide  
8 integration services, or reduce the risk of forest fires  
9 that can damage transmission lines, encourage  
10 investments in disadvantaged communities and create jobs  
11 within California.

12           The CEC and others also need to work together to  
13 ensure that electric vehicle charging infrastructure  
14 captures renewable benefits. For example, by  
15 encouraging times when wind generation is high, but the  
16 load is low.

17           And on the cost side California needs to  
18 reevaluate its residential electricity rate structure to  
19 make sure that new costs are more fairly spread across  
20 all ratepayers.

21           And we also need to develop more transparent and  
22 publicly available data on renewable costs.

23           Strategy three is targeted towards reducing  
24 renewable interconnection and integration costs and  
25 requirements.



1           Recommendations here are divided into three  
2 categories, transmission interconnection, distribution  
3 interconnection and grid level integration.

4           So, for transmission integration -- or excuse  
5 me, interconnection, we need to have consistent use of  
6 the CEC's environmental analysis for in- and out-of-  
7 state resources in transmission planning to improve the  
8 efficiency and effectiveness of the process.

9           We need to monitor the status of Cal-ISO-  
10 approved transmission projects to make sure that they're  
11 completed.

12           And we need to streamline transmission line  
13 development to allow timely interconnection of renewable  
14 facilities.

15           Recommendations for interconnection at the  
16 distribution level include beginning a dialogue to  
17 develop a more transparent and integrated distribution  
18 planning process that will help with strategic  
19 deployment of DG and reduce interconnection costs.

20           Also, we need to develop new production and  
21 control systems to avoid damage to the distribution  
22 system as DG penetration increases.

23           And the CEC needs to develop a more  
24 disaggregated demand forecast that will support a  
25 comprehensive distribution planning process and

1 identification of preferred locations for renewable  
2 development.

3           Finally, we want to create a statewide data  
4 clearinghouse to make renewable generation planning  
5 information readily available to State, local, utility  
6 and industry planners.

7           To help address renewable integration  
8 challenges, the draft IEPR update recommends developing  
9 a forward procurement mechanism that allows demand  
10 response, storage, DG and natural gas plants to compete  
11 on a level playing field, to ensure that we have enough  
12 flexible capacity to integrate renewable resources.

13           The Cal-ISO also needs to define clear tariffs  
14 and rules for integration services that allow these  
15 technologies to provide those services.

16           And California should also support development  
17 of integration services on a regional level to take  
18 advantage of near-term renewable solutions throughout  
19 the west, things like expanding sub-hourly dispatch and  
20 intra-hour scheduling, dynamic transfers between  
21 balancing authorities, and improving solar and wind  
22 forecasting.

23           And, finally, the CEC and PUC need to work with  
24 FERC to make sure that California's natural gas  
25 infrastructure is adequate to support the integration

1 services that natural gas facilities will need to  
2 provide.

3 Strategy four relates to supporting renewable  
4 technologies and projects that create in-state jobs and  
5 in-state industries.

6 Recommendations include improving the alignment  
7 of workforce training efforts to better match with the  
8 evolving needs of the renewable industry; developing a  
9 clearinghouse to better connect workers, employers and  
10 education providers; and to do outreach to encourage  
11 participation from inner cities, poor rural communities,  
12 and Veterans; and supporting the renewable technology  
13 innovation and development through the State's iHub  
14 Initiative.

15 The final strategy includes the continuing need  
16 for energy-related research and development to support  
17 renewables, along with addressing financing challenges  
18 at the early stages of project development and a lack of  
19 capital in later stages of commercial development.

20 R&D activities for existing technologies should  
21 include combinations of renewable technologies that can  
22 be located in a region.

23 And R&D is also needed for innovative  
24 technologies that are on the horizon, that could help  
25 with California's RPS goals.

1           We also need to continue promoting R&D into  
2 technologies and strategies that will help with  
3 renewable integration, as well as R&D for proactive  
4 siting of facilities to avoid impacts to environmentally  
5 sensitive areas and to reduce permitting delays.

6           In the financing area, California should create  
7 an interagency clean energy financing working group to  
8 coordinate and leverage existing clean energy financing  
9 programs and to increase public awareness of what  
10 programs are available.

11           The State should also support extending Federal  
12 tax credits to attract investment in renewables, and  
13 should also evaluate the effectiveness and impacts of  
14 the property tax exclusion for solar systems that  
15 expires in 2016.

16           Finally, the Energy Commission should modify its  
17 existing financing support programs to more effectively  
18 provide loans to renewable developers and technical  
19 assistance and low-interest financing to public  
20 entities.

21           So, that's a very high level summary of the  
22 recommendations in the update and now we want to hear  
23 from you.

24           I have not received any blue cards, so I'm  
25 assuming that people will just come up as they choose to

1 speak.

2 With that, I'll turn it over to Commissioner  
3 Peterman.

4 COMMISSIONER PETERMAN: Okay. Well, I'll be  
5 first to ask, since folks didn't turn in blue cards  
6 raise your hands if you think you're going to make a  
7 comment?

8 Oh, we can self-police that. I was going to say  
9 if the whole room got up, we'll start getting blue  
10 cards.

11 Ladies' first. Sorry, Carl. And then blue  
12 cards will show up.

13 MS. BRAND: Good morning Commissioners, my name  
14 is Erica Brand and I'm the Director of the Renewable  
15 Energy Initiative for The Nature Conservancy's  
16 California Chapter. And I'm pleased to be here to make  
17 some comments on the draft report.

18 The Nature Conservancy is one of the world's  
19 largest leading conservation organizations. We work in  
20 33 countries and all 50 states.

21 Our mission is to conserve the lands and waters  
22 upon which all life depends. We're a science invaded  
23 driven organization who are committed to promoting  
24 California's transition to clean energy, while also  
25 protecting species and ecosystems.

1           I'm going to focus today on chapter 5, the  
2 Renewable Action Plan.

3           The first strategy that I want to comment on is  
4 "one, identifying and prioritizing geographic areas for  
5 renewable development."

6           TNC has on-the-ground experience and scientific  
7 expertise in developing landscape-scale ecological  
8 assessments to determine areas that are more suitable  
9 for renewable energy development and not as essential  
10 for biodiversity conservation.

11           In 2010 we completed the Mojave Desert Eco-  
12 regional Assessment to look for areas of least conflict  
13 for siting of solar energy facilities.

14           So, we're encouraged by the direction of the  
15 draft Renewable Energy Action Plan as taken to identify  
16 and prioritize areas that are more suitable for  
17 development.

18           We appreciate that the Commission has  
19 prioritized development within the existing built  
20 environment first, followed by lands with least impact  
21 to habitat value, and that are in areas near existing or  
22 planned electric system infrastructure.

23           Concentrating development in zones will ensure  
24 that projects are built faster, cheaper and in a manner  
25 that is better for the environment, developers and

1 ratepayers.

2           However, it's important that the zones are  
3 constructed using the appropriate scientific and policy  
4 framework. So, we encourage the process for developing  
5 the zones to be open to stakeholder involvement beyond  
6 which is indicated in the draft.

7           For example, The Nature Conservancy has a  
8 history of working in the Central and San Joaquin Valley  
9 to protect important ecosystems and biodiversity. And  
10 it's important that these areas and investments are  
11 recognized in the zone development process.

12           So, we're looking forward to participating in  
13 that.

14           For strategy three, "Minimizing interconnection  
15 and integration costs and requirement," we agree with  
16 the Commission's finding that the environmental and land  
17 use factors are under-used in renewable resources  
18 scenarios and should be further incorporated into the  
19 transmission planning process in the long-term  
20 procurement plan.

21           We encourage the Commission to continue to link  
22 these planning processes to efforts that are already  
23 underway, including the DRECP, which we are heavily  
24 invested in.

25           And outside of that desert area, we support the

1 Commission's proposal to hold a public workshop to  
2 further define how to better incorporate these factors  
3 into those planning processes and we look forward to  
4 participating in that, as well.

5           We're interested in your proposal to create a  
6 statewide data clearinghouse for renewable energy  
7 generation planning and we agree that the clearinghouse  
8 should include environmental considerations important to  
9 siting decisions, environmental data.

10           But it will be important that a clear and  
11 transparent methodology is established for how the  
12 environmental criteria and associated data are  
13 identified for use and applied in the site screening  
14 process.

15           And lastly, for strategy five, the R&D and  
16 financing, we appreciate that the Commission has  
17 identified the risk, including cost delays and  
18 uncertainty of locating facilities in sensitive areas.  
19 We're encouraged that the Commission has prioritized  
20 applying public funds towards research that support  
21 proactive siting to avoid impacts to environmentally  
22 sensitive areas and permitting delays.

23           So, just to wrap up, we're encouraged by the  
24 direction that the draft is taking. We'll be submitting  
25 further comments and we look forward to participating.



1 So, thank you.

2 COMMISSIONER PETERMAN: Thank you.

3 I don't have any questions. Do you have any  
4 questions or comments?

5 CHAIRPERSON WEISENMILLER: I think the one  
6 suggestion certainly made to you and NRDC is we've all  
7 done a lot of thinking through RETI and DRECP on sort of  
8 the utility-scale projects.

9 But as we look more and more at the build out of  
10 DG in the urban environments it will be useful, again,  
11 to be thinking about where are the best options there  
12 and where are the most troubling options.

13 So that, you know, again, we can sort of be  
14 proactive going forward.

15 And also what some -- in the context of DRECP,  
16 we did the Best Practices Manual and, again, trying to  
17 think of what's the analog for that in the DG context.

18 MS. BRAND: Yeah.

19 COMMISSIONER PETERMAN: And especially  
20 appreciating that the scale of DG can be from a couple  
21 kilowatts to 20 megawatts, you know, give or take, and  
22 so you might have something to say about the higher  
23 range of those DG installations.

24 MS. BRAND: Yeah, that's a great suggestion,  
25 thank you.

1           COMMISSIONER PETERMAN:  Suzanne, I'm going to  
2 ask, actually, that we go back to your initial  
3 suggestion, which was to hear comments first.  If anyone  
4 has comments directly on chapters one through four,  
5 only, let's hear those first and then we'll take --  
6 we'll go back to hearing comments on the RAP.

7           Please?

8           MR. ZICHELLA:  Good morning.  I will also --  
9 Carl Zichella from NRDC, for those on the phone, and  
10 we'll be submitting comments for the record, also.

11           I just wanted to briefly touch on a few things.  
12 First of all I want to say this is a terrific job, we're  
13 very, very pleased; so many of the things that came up  
14 in the workshops over the course of the past year are in  
15 this document.  Stakeholders got listened to, we  
16 noticed, and I want to thank you for that.

17           As someone who's participated in a lot of those,  
18 I can see the evolution of the thinking that went on  
19 here and it's really gratifying to see this agency  
20 really draw upon the experience from the stakeholders  
21 that have participated; all of them, not just us.

22           A couple of things, when we talk about natural  
23 gas outlook and trends issues, I think we need to think  
24 about some of the things we're discovering about  
25 fracking wells right now.  The water quality issues and

1 air emission issues, aside for a moment just the supply  
2 of these things, we're finding that many of the wells  
3 are depleting very quickly, have to be re-fracked over  
4 and over again. And in many parts of the country the  
5 wells are being abandoned altogether, instead of re-  
6 fracking, to open up new wells because the free methane  
7 that they get from the newer wells is much more  
8 lucrative than having to re-frack over and over again to  
9 get at more of the bound up natural gas that's in those  
10 rock formations.

11           So, a lot of new information about that, I don't  
12 think anyone's talked about it. It's come to our  
13 attention as something that we need to explore a little  
14 further and I think we should put that into the  
15 analysis, too. It could add to a spreading of a natural  
16 gas place throughout the country, not just in  
17 California. We are already seeing that in Wyoming, for  
18 example

19           On the other outlook in trends, I think one  
20 thing we want to look at is not just committing so much  
21 to new generation for flexibility, there are many  
22 solutions we need to look at that are a suite of things.  
23 I'll return to some of that, we talked about SONGS. But  
24 I do think -- which will be a nice little laboratory for  
25 some of them, frankly.

1           We ought to explore other options before just  
2 relying completely on more flexible generation, when we  
3 may not need it. We have a lot of reserve margin in  
4 California right now.

5           We can repurpose some of the new OTC gas plants  
6 for flexibility, reduce emissions while we're getting  
7 better ancillary services from them. I think that's a  
8 direction we ought to go.

9           And I also, frankly, although people don't like  
10 to talk about it, we need to look at the inefficiencies  
11 in our existing grid system that prevent us from getting  
12 full advantage of the system throughout the State.

13           Our publicly-owned utilities and investor-owned  
14 utilities are not well integrated. It's wasteful, it's  
15 not good for reliability, it prevents us from sharing  
16 reserves that we could commit to this and avoid having  
17 to build new ones, for example, and I don't think we're  
18 looking fully at it. I'll come to that when we talk  
19 about SONGS in just a second.

20           One thing about the combined heat and power  
21 issues, if I may, is there hasn't been much discussion  
22 about looking at combined heat and power boilers as  
23 potentially providing flexibility services, and I think  
24 we ought to think about that, too.

25           They're well located for distributed resources,

1 they tend to already be in urban settings, and if we do  
2 the zoning initiative that's been described I think we  
3 could get a lot of benefit out of strategically located  
4 CHP, just as we could out of strategically located  
5 storage.

6 I mentioned the balancing area coordination  
7 issues on the electricity infrastructure assessment part  
8 of this. I do think it's been overlooked a little bit.  
9 I understand the political difficulty in it, but when  
10 we're staring down the possibility of being -- having to  
11 permanently retire 2,200 megawatts of capacity, I think  
12 all of these things that are low-hanging fruit,  
13 potentially, although they're politically tough, from an  
14 electricity stand point they need to be looked at  
15 because they have a big payoff for us potentially in  
16 reliability, and getting more out of the system.

17 And in some cases getting better access to some  
18 of the regional resources that were talked about, being  
19 able to utilize some of the DC lines controlled by DWP,  
20 for example, to help provide resources to some of the  
21 other parts of the Cal-ISO system that are in Southern  
22 California, as well.

23 When it comes to SONGS, just a turn here very  
24 briefly, NRDC is partnering with Rocky Mountain  
25 Institute to take a hard look at low carbon ways to

1 replace SONGS, not just in the short term, but the  
2 longer term.

3 RMI is coming out with a report, I believe this  
4 week, addressing short-term needs to increase the amount  
5 of renewables in Southern California based on their re-  
6 inventing fire platform.

7 And we're looking at both demand side issues,  
8 such as demand response, the role of energy efficiency,  
9 properly accounting for energy efficiency, and looking  
10 at demand side management controllability of demand  
11 resources, demand response, for example, as part of  
12 that, in addition to some of the great efficiencies that  
13 I've already mentioned.

14 And I'll be -- Carla, I was planning to reach  
15 out to both of you, actually, to talk about this, we'll  
16 be having a meeting on the 16th, in Santa Monica, to  
17 discuss this with some of the major stakeholders in  
18 Southern California, about a different way of looking  
19 going forward. Not discounting the role of gas, but not  
20 being as reliant upon it for meeting some of the needs  
21 that we have there.

22 And that brings us to the RAP, so I guess I'll  
23 wait for the rest of it.

24 CHAIRPERSON WEISENMILLER: Yeah, Carl, my  
25 comment is I'm afraid that some of the environmental

1 groups have some myopia on these issues. That resource  
2 planning now really has to deal with flexibility. You  
3 know, that frankly some of the energy capacity issues  
4 that we've struggled with in the past are not the real  
5 issues.

6           And in the demand response area for flexibility  
7 we really need something in a half-hour. And  
8 unfortunately -- and we can easily point to a variety of  
9 programs throughout the country that can do that.

10           But at least I know when I looked in Southern  
11 California and Northern California that San Diego  
12 there's zero that you can get in less than six hours,  
13 zero megawatts.

14           PG&E, they told me was two megawatts.

15           You know, Edison has some of the control stuff  
16 but, again, locationally. So, I think all of us have a  
17 vision of demand response, but I guess it's more auto DR  
18 is the way I'd characterize it that we have to focus on  
19 in this context.

20           MR. ZICHELLA: Yeah, I don't -- absolutely, we  
21 don't disagree with that. We're looking at this in the  
22 longer term.

23           CHAIRPERSON WEISENMILLER: Right.

24           MR. ZICHELLA: We think there are technologies  
25 that can be employed. There are aggregators, for

1 example, operating in California, with California  
2 utilities, very small amounts of power.

3 CHAIRPERSON WEISENMILLER: Oh, yeah.

4 MR. ZICHELLA: But I think there's a way there  
5 that we can look at options that give us, over the  
6 longer term, an ability to do more.

7 CHAIRPERSON WEISENMILLER: I agree. Again, it's  
8 sort of embarrassing how other states, Texas, or PJM are  
9 doing so much better in that area than we are.

10 MR. ZICHELLA: And MISO, also.

11 CHAIRPERSON WEISENMILLER: Yeah, exactly.

12 MR. ZICHELLA: I mean I think there's a lot we  
13 can learn from some of the RTOs around the country.

14 CHAIRPERSON WEISENMILLER: Yeah, but at the same  
15 time, again, the climate change issues and what that  
16 means for need is sort of staggering. I know we keep  
17 getting asked questions about what about this program,  
18 or that program which, frankly, might be a hundredth of  
19 a degree temperature impact, while we're looking at  
20 things -- you know, temperature changes of a couple  
21 degrees and trying to figure out what does that mean for  
22 our loads.

23 So, I think certainly gas will be part of our  
24 portfolio. The amount of other options we can get there  
25 will be good but, you know, we do have to understand the



1 complexities and the uncertainties, and not just focus  
2 on the low end.

3 MR. ZICHELLA: I'm not saying we should do  
4 without it, Mr. Chairman.

5 CHAIRPERSON WEISENMILLER: Yeah.

6 MR. ZICHELLA: I think what we're saying is we  
7 want to use it as efficiently and as flexibly as  
8 possible, avoid new base load because, really, in the  
9 system that we have with so much variability, base load  
10 doesn't help you that much.

11 CHAIRPERSON WEISENMILLER: No. I don't think  
12 anyone's going to --

13 MR. ZICHELLA: Right. Yeah, that's --

14 CHAIRPERSON WEISENMILLER: -- base load gas,  
15 yeah.

16 MR. ZICHELLA: We're in significant agreement  
17 here.

18 CHAIRPERSON WEISENMILLER: I think so.

19 MR. ZICHELLA: The question is how much. We  
20 have a lot of plants that we're going to re-do.

21 CHAIRPERSON WEISENMILLER: Right.

22 MR. ZICHELLA: We're going to completely  
23 refurbish and in those plants I think focusing on  
24 flexibility of those resources to get a double bang out  
25 of them, they're going to be lower emissions, they're

1 going to be lower fuel consumption, they're going to be  
2 faster ramping, that's exactly what we need to do.

3 CHAIRPERSON WEISENMILLER: Yeah.

4 MR. ZICHELLA: And they're in places that will  
5 help us.

6 CHAIRPERSON WEISENMILLER: Exactly. I want to  
7 see some of those moved forward as quickly as we can get  
8 them going. Thanks.

9 COMMISSIONER PETERMAN: And, Carl, I'll just  
10 make one comment. I'm sure you'll come back up and talk  
11 as part of the RAP. But I'd be interested in  
12 particularly your comments that you'll file on  
13 opportunities to better coordinate the California  
14 balancing authorities.

15 In the action 18, we have here, it talks about  
16 regional integration and coordination, and we call out  
17 doing an EMI study for California, and not just west-  
18 wide, but -- yeah, would appreciate your comments on  
19 that, how we can expand that a bit more.

20 Because right now it's a part of the WEC model,  
21 more so than thinking about a California-centric  
22 approach to it.

23 MR. ZICHELLA: Thank you.

24 COMMISSIONER PETERMAN: Anyone else with  
25 comments on chapters 1 through 4? Please, Mr. Alvarez.

1           MR. ALVAREZ: Manuel Alvarez, Southern  
2 California Edison. I guess as I approached our  
3 comments, we kind of tried to integrate it, so there  
4 will be a number of issues that will surface again in  
5 the renewable discussion, if we get there later.

6           But I just wanted to highlight a couple of  
7 things. First of all, I'd thank the Commission, and the  
8 Lead Commissioner and all the Commissioners who  
9 participated, and the staff, I think the work that was  
10 accomplished is actually going to provide us some real  
11 benefits.

12           And actually appreciate the reaction and  
13 incorporation of various stakeholder comments that went  
14 through the whole process. So, I think that's a good  
15 general comment on the activity.

16           But let me focus on the chapters you want to  
17 hear about. First of all, I think we appreciate the  
18 recognition of the infrastructure planning activities  
19 that need to be undertaken in the State, and we actually  
20 look forward to participating in that going forward as  
21 we unfold that in the 2013 and future IEPRs.

22           It's definitely something that we advocated for  
23 during the process and the Commission listened to us in  
24 that particular activity, so we're pleased there.

25           I'd just like to remind the Commission, though,

1 as under the infrastructure we do operate in a market  
2 environment, now, so balancing the planning function and  
3 the market, the market development activities is  
4 something that I think you're going to have to wrestle  
5 with in the future. And we look forward to actually,  
6 you know, what the long-term market process for -- as  
7 it's driven to its conclusion or its results end up in  
8 that results.

9 We also appreciate the update and the need for  
10 distribution planning broadening into the generation and  
11 transmission components of that.

12 But we want to keep the Commission aware that  
13 the components have their own different techniques, and  
14 structure, and requirements, especially on the  
15 distribution area where primarily it's radial. And so  
16 it's something that needs to be taken into account.

17 So, as you look into the stakeholder process of  
18 how you would do a distribution planning process, we  
19 want you to keep those items in the forefront as you  
20 move forward. The dialogue that you recommend in your  
21 strategy is actually a dialogue we support and look  
22 forward to having that dialogue, but we want to make  
23 sure that you have the differences between the  
24 components well in hand.

25 Not only are there technical issues, but

1 regulatory and jurisdictional questions that come into  
2 play there, that you need to wrestle with.

3           The other item I want to bring up to you is  
4 we've made progress on a lot of that activity. You're  
5 aware of all the interconnection work that the utilities  
6 and other stakeholders are -- the Rule 21 and the WDEP  
7 process at the ISO. There's definitely a lot of reform  
8 going on in that area.

9           And the interconnection discussion that takes  
10 place in terms of how, where and when is definitely  
11 something that's been advanced in the last year or two  
12 and we look forward to continued dialogue there.

13           We've been actively involved in that activity,  
14 as you're aware of. You folks have been involved and  
15 all the stakeholders have been involved, and it's  
16 definitely something that continually needs improvement.

17           Your notion of modifying the utility procurement  
18 practice is something that we'd like to bring to your  
19 attention. You're aware of the State laws of retail  
20 requirements that still exist, community aggregation  
21 that exists. And how it affects the utility bundled  
22 customer is something that I think you're going to have  
23 to wrestle with. Some of those customers, per se, don't  
24 participate in those activities and it's something that  
25 we're going to have to look forward as we deal with the

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1 infrastructure.

2           And I guess, and finally, I just want to bring  
3 up the question that came up earlier on the local  
4 issues, the land use, and requirements, and the  
5 participation that's part of the planning activity that  
6 needs to be brought up. For the most part, studying  
7 those future activities is something that we haven't  
8 done collectively.

9           The utilities, at least Edison has looked at t  
10 hose issues quite closely. And the complexity of how  
11 you bring in the land use, the local planning agencies,  
12 the local governments into that process is something  
13 that we're going to have to wrestle with going forward.

14           So, those are my general comments on the  
15 activity and we'll get back to the renewable activities  
16 later. Thank you.

17           COMMISSIONER PETERMAN: Thank you, Manny. I'll  
18 just make a quick comment about the distribution system  
19 planning, although I imagine we'll talk more about it in  
20 the RAP discussion.

21           That, you know, encourage you to submit comments  
22 about what you see as the components that the -- the  
23 component considerations, regulatory considerations,  
24 jurisdictional considerations that are going to be  
25 important to be aware of.

1           And I think our attempt here is just to first  
2 have a sense of what is being done and then to talk  
3 about what needs to be done. And I think that was a  
4 comment we heard throughout the workshops about a  
5 perception of some of the distribution system planning  
6 being more black box or harder to follow through a rate  
7 case proceeding and such.

8           And so, you know, having a dialogue where we  
9 focus on this issue at a level where a broad array of  
10 stakeholders can understand what's going on, and so we  
11 look to the utilities who are doing this planning for  
12 more information about how they're proceeding and what  
13 would improve it.

14           And I think we've identified, for example, that  
15 a disaggregated demand forecast would be helpful in  
16 terms of thinking about distribution system planning, so  
17 that's something within our purview.

18           But we won't assume what others can do as well,  
19 and so that's why we want to start that discussion.

20           Anyone else want to comment? Please. Welcome.

21           MS. REISENHUBER: Good morning Commissioners, my  
22 name is Amber Reisenhuber with the Independent Energy  
23 Producers Association.

24           Thank you for the opportunity to comment today.  
25 I had a chance to go through the IEPR and look at that

1 in more detail.

2 But today mainly I'll make three main points  
3 kind of on the slides that we went over.

4 The first one is regarding the uncommitted  
5 energy efficiency. IEP has been pretty vocal in the  
6 past about concerns about including uncommitted energy  
7 efficiency in the demand forecast.

8 And we understand that the Energy Commission has  
9 generally not included uncommitted resources in the  
10 demand forecast.

11 And we believe that relying on committed, rather  
12 than uncommitted resources, when projecting the demand  
13 forecast is the most prudent path forward for planning.  
14 So, we're here to support the Energy Commission's  
15 approach in that regard here.

16 The second issue that I wanted to touch upon was  
17 regarding the CHP. On slide 9 of your guys'  
18 presentation, you indicate that the CEC and the CPUC  
19 will evaluate the progress of the QF settlement and for  
20 the CHP resources.

21 We support this approach as an appropriate step  
22 forward. The CHP QF settlement process is a process  
23 that's already in place that we think can help inform  
24 how much CHP is commercially viable and available today.  
25 So, we support looking at this process to determine CHP



1 policy because this process will reflect the commercial  
2 interest and viability of CHP, rather than relying on  
3 the technical capability to drive the commercial  
4 viability.

5           So, I think a way to sum that up a little bit is  
6 from our perspective we think you should be looking more  
7 at the technical availability -- or excuse me, don't let  
8 the technical availability drive the commercial  
9 availability of CHP. And so we think that looking at  
10 the CHP QF settlement is a good starting point to look  
11 at from there.

12           And then I just had one broader point that's a  
13 broad application of the Renewable Action Plan, if I may  
14 just address that really quick.

15           I know one of the goals is to identify and  
16 prioritize the geographic areas as part of the Renewable  
17 Action Plan, and for the preferred resources.

18           So, we would suggest that this information be  
19 publicly available and transparently conveyed in the RPS  
20 RFO process that are conducted by the utilities.

21           We think that the transparency of these  
22 geographic factors will aid the marketplace in  
23 understanding how the utilities are weighing various  
24 factors in the bid evaluation and ensure that the effort  
25 of identifying and prioritizing these geographic areas

1 are used to the maximum extent possible and efficiently.

2 I'm not totally facile with how the Renewable  
3 Action Plan, all of that could integrate into this, but  
4 just one suggestion for you guys to think about.

5 COMMISSIONER PETERMAN: Well, appreciate that.  
6 And I think to the extent that folks can identify ways  
7 to connect some of the actions here to longer term  
8 processes already in place, that's beneficial to hear  
9 your thoughts.

10 MS. REISENHUBER: Okay.

11 CHAIRPERSON WEISENMILLER: Yeah, I think  
12 probably just to clarify the uncommitted conservation  
13 issue, the Commission's typically concluded that we  
14 will, certainly going forward.

15 The difficulty we've had is the PUC's going  
16 through a major, we think, evaluation of the utility  
17 conservation programs.

18 And as Suzanne pointed out, we hope that we will  
19 have the goals adopted and the programs in place that  
20 will allow us in the next IEPR, then, to go through,  
21 have public hearings on those, and figure out what to  
22 include in our committed.

23 At this point we have potential studies --

24 MS. REISENHUBER: Correct.

25 BOARD CHAIRPERSON ALLENBY: -- but, you know,

1 frankly, if you look at areas like existing rented  
2 housing, you know, the potential there is huge. It's  
3 been huge for 30 years and we're still trying to figure  
4 out how to crack that nut.

5 So, hopefully, out of 758 we'll be in a  
6 position, again, to have some pretty solid programs that  
7 we can really count on going forward.

8 MS. REISENHUBER: Okay.

9 CHAIRPERSON WEISENMILLER: But again, it's  
10 certainly we're going to be including something going  
11 forward. Our difficulty has been, as you do these  
12 things with two agencies trying to step together there  
13 are times that you go out of sync. And, unfortunately,  
14 this is a year where we're pretty much out of sync.

15 MS. REISENHUBER: Well, we look forward to  
16 participating on that process as you guys move forward  
17 on those issues, as well.

18 CHAIRPERSON WEISENMILLER: Oh, yeah. Certainly,  
19 we encourage you, we encourage everyone, again, to have  
20 that sort of collaborative discussion of what's going to  
21 come out of the new programs and what can we really  
22 build into the forecasting calendar.

23 MS. REISENHUBER: Thank you, guys.

24 COMMISSIONER PETERMAN: Anyone else in the room  
25 with a comment on chapters 1 through 4?

1           Is there anyone online; anyone on the line with  
2 a comment on chapters 1 through 4.

3           Well, that speaks very highly of the authors of  
4 the chapter, so thank you.

5           We will, of course, appreciate your written  
6 comments. I think we've given about three weeks for  
7 comments, almost a month. And we're doing that  
8 intentionally to allow sufficient time for folks to  
9 think, digest these documents, and keep us informed.

10          So, with that we'll turn to comments on the  
11 Renewable Action Plan. If anyone wants to come up to  
12 the mic, please do.

13          Mr. Tutt.

14          MR. TUTT: Thank you. Good morning  
15 Commissioners, my name is Tim Tutt, I represent the  
16 Sacramento Municipal Utility District.

17          And, first, I just want to congratulate you on  
18 this document. I think it's one of the most concise  
19 IEPRs. I haven't actually checked, but it's probably  
20 the lowest page count of the IEPRs recently, but it  
21 still is packed full of some very good actions, we  
22 think.

23          I think it focuses appropriately on near-term  
24 implementation at a time when we've just passed a 33-  
25 percent RPS and are beginning to implement that, when

1 we're about to hold the first cap and trade auction,  
2 when we're still halfway through the SB 1 distributed  
3 generation process.

4 Focusing on getting those measures implemented  
5 and how they all are going to work together is a great  
6 focus for this report.

7 It also, though, starts to look at the long  
8 term. And we, at SMUD, know that we're going to have to  
9 look beyond 2020 at some point, but we do think it's  
10 reasonable to just start that process and kind of take a  
11 breath and work on the things we already are putting in  
12 place at this point, rather than actually targeting new  
13 programs that will be well into the future before  
14 they're implemented.

15 Finally, I just wanted to say I think you talked  
16 a lot about collaboration in this report and publicly-  
17 owned utilities, like SMUD, have done a lot of research  
18 and done a lot of metering infrastructure work, and so  
19 on, so we do think that there's a -- that it's  
20 reasonable to have that flexibility in the State to have  
21 places where we can test out different ways of looking  
22 at inverters, and different ways of incorporating Smart  
23 Grid technologies.

24 And so we appreciate the focus on having that  
25 flexibility for these local actions to happen. Thank

1 you.

2 COMMISSIONER PETERMAN: Thank you.

3 I was just looking for the specific action,  
4 Suzanne might know it, but in terms of thinking about  
5 the longer-term planning. I think we're excited about  
6 the action to do an analysis for 2030 because we feel  
7 that there's been focus to this point on 2020, and the  
8 longer range, 2050, but -- action 3? Action 3.

9 But in terms of seeing how things are going now,  
10 letting those programs develop, but thinking about their  
11 nearer-term impacts, so I think we should get some more  
12 information from that process. Thank you.

13 Please, welcome.

14 MS. BOYLE: Good morning, my name is Barbara  
15 Boyle and I am with Sierra Club, the National Beyond  
16 Coal Campaign, and I'm based here in Sacramento.

17 I'm also one of the stakeholders on the DRECP.

18 Sierra Club has been very involved in siting of  
19 large-scale and mid-scale renewable energy projects in  
20 California for several years now, and in several  
21 processes, including the Solar PEIS and the DRECP.

22 And, therefore, we were quite gratified to see  
23 in this recent IEPR report a stress on looking to more  
24 low-impact areas to put large-scale renewable energy in  
25 California, and also to increase the places where we can

1 go.

2           Particularly, we are very supportive of the  
3 focus on the Central Valley and the opportunities there.  
4 We have a lot of very low-value farmland that could be  
5 utilized for large-scale development and it's currently  
6 not being prioritized.

7           Similarly, we've been very involved in the  
8 Imperial Valley. That's another place where there is  
9 contaminated or unusable, old ag land that is ripe for  
10 conversion to energy production.

11           And also, as I think you pointed out in the  
12 report, there's a very large unemployment rate there and  
13 folks need jobs.

14           Looking forward, considering the renewable  
15 energy target going up in 2030 and beyond, we certainly  
16 are very supportive of prioritizing large distributed  
17 generation penetration, as well as increasing energy  
18 efficiency.

19           We've made significant comments in the DRECP  
20 process about how we need to double down on energy  
21 efficiency.

22           I want to commend SMUD, who is here today,  
23 because they have a great track record on that, that  
24 perhaps other utilities could emulate.

25           So, we hope that can happen but, also, we need

1 to keep our eyes open to the potential that we may need  
2 to import some renewable energy so as not to really have  
3 unacceptable impacts to high value habitat.

4           And on that point, I think it's very important  
5 that moving forward, if we are going to follow this  
6 hierarchy of focusing on the lower-impact places first,  
7 it's really important to follow what the CPUC has been  
8 doing recently, and is probably going to increase, which  
9 is to take a hard look earlier in the process at some of  
10 the projects that are put forward that have high  
11 environmental impacts and, potentially, are also high  
12 expense projects.

13           And that CEC should coordinate closely with the  
14 CPUC and not spend a large amount of money on trying to  
15 permit projects that ultimately are not going to be  
16 built.

17           So, we would want to encourage, again, that the  
18 CEC look at the potential that it cannot approve some of  
19 the projects that are being proposed on high-value  
20 areas.

21           So, once again, thanks for the emphasis of this  
22 report. We think it's really moving in the right  
23 direction.

24           I just want to say one more point about  
25 fracking, which I would agree with Carl that we really



1 need to take a close look at what we're discovering from  
2 around the country and perhaps some workshops focused on  
3 that, or other mechanisms to do more research because we  
4 are hearing a lot from our membership about a sudden  
5 concern about fracking in California.

6 So, thank you very much for this opportunity to  
7 speak.

8 COMMISSIONER PETERMAN: Thank you and thank you  
9 for your comments.

10 CHAIRPERSON WEISENMILLER: Yeah, I had a couple  
11 comments. The first comment, which I certainly almost  
12 made after Carl's presentation is that, obviously, as we  
13 walk through DRECP and get to the end game there, the  
14 question in a way is where to go next?

15 And that certainly should be a very broad  
16 discussion next. In other words, it's not something  
17 that we can, as an agency, decide but, certainly, much  
18 more legislative, the Governor's office and everyone.

19 So, that will be a process which, as DRECP is  
20 winding down, then certainly it's time for everyone to  
21 start the discussion of what next? And certainly, I  
22 personally think that the South San Joaquin area is sort  
23 of high on the list of what could be next.

24 But, again, we'll really need to tee that up  
25 next year and work through something because, as you

1 know, those are major commitments of time and money that  
2 we want to make sure everyone's bought off on.

3           And the flip side, I was going to say certainly  
4 in this question of the PUC, and the process, you know,  
5 obviously with DRECP we're trying to give signals of  
6 what locations are preferred and which ones aren't.

7           And at the same time, certainly our comment to  
8 the PUC was this is the agency really with that -- you  
9 know, a lot of environmental experience on siting power  
10 plants. They don't. You know, they have it certainly  
11 for transmission lines.

12           And so we need to make sure just as we don't  
13 creep into things, that we don't creep into things that  
14 are more appropriately dealt with at the PUC, that they  
15 not creep into things which are more appropriately dealt  
16 with here.

17           You know, if they had awarded those contracts,  
18 we certainly would have looked at those. As you said,  
19 maybe the expense would have been wasted by the  
20 developers.

21           But as you know, we only were going to approve  
22 those only if we have mitigated any significant  
23 environmental impacts on those and certainly do a pretty  
24 thorough job on that.

25           COMMISSIONER PETERMAN: Yeah, and I'll --

1 MS. BOYLE: You know, we disagree on a few of  
2 those, but I'll let that go.

3 CHAIRPERSON WEISENMILLER: I realize that, but I  
4 needed to respond to your comment.

5 MS. BOYLE: Thank you.

6 COMMISSIONER PETERMAN: And also, just following  
7 from the Chair's comments, it's not just where to go  
8 next, but what elements of the DRECP process are most  
9 important to continue when doing some type of planning  
10 in the Central Valley, what elements need to be  
11 different.

12 So, building upon that experience and having an  
13 appropriate process for Central Valley, as well, knowing  
14 it won't need to be exactly the same or all the same  
15 stakeholders.

16 MS. BOYLE: Just another comment to follow up on  
17 that, I think that one of the key issues for us is how  
18 much development is going to occur in the desert region  
19 and how much can it sustain?

20 And to the extent that these other -- the  
21 infrastructure is developed for some of these other  
22 areas, which we know to be lower impact and lower  
23 mitigation cost move forward, as well as upping DG and  
24 energy efficiency, then the actual number of projects  
25 overall that have to come from the desert are going to

1 be lower. And that's something that we're really  
2 concerned about, that there is a real -- there's a real  
3 limit to how much it can sustain.

4 So, thank you very much.

5 COMMISSIONER PETERMAN: Thank you.

6 Carl?

7 MR. ZICHELLA: Hi, Carl Zichella back again, now  
8 on the RAP.

9 I wanted to say, first of all, I agreed with  
10 what Barb said about, and what the Commission said about  
11 the sun in San Joaquin. No surprise there, been working  
12 on that for a long time.

13 But I would say, in Southern San Joaquin we have  
14 the added benefit that there have been a number of  
15 environmental surveys of the RETI zone that was  
16 established there. And the developers are keenly  
17 interested in moving forward there.

18 They're stuck in what is a chicken and egg  
19 situation in that they're not prioritized; they don't  
20 have access to transmission.

21 The market, as was mentioned earlier, is now  
22 constrained because the 33 percent is being treated as a  
23 ceiling by the utilities, it is. It's not being treated  
24 as a floor.

25 So, there aren't the opportunities for those

1 generators to get contracts that would then allow them  
2 to be considered part of the discounted core that the  
3 PUC then hands to the ISO for transmission planning.

4           So, the transmission resources they rely upon to  
5 open that area are never prioritized.

6           I should say that is something we should look at  
7 in this because for the first time, now, Cal-ISO has  
8 prioritized transmission in the Central Valley that does  
9 not have to deal with interconnections.

10           They're looking at access to Helms Pump Storage,  
11 which is appropriate. It is one of the few ways we can  
12 store electricity in California and it's under-utilized  
13 because it's transmission constrained.

14           I think climate change is going to affect that  
15 very directly, as we talked about earlier, how much  
16 water we can have there, regardless of where it's coming  
17 from. There may not be the water to provide enough  
18 storage for future years and we've got to factor that  
19 in, too.

20           But for the time being we have a great resource  
21 we're not using well, close to growing load centers that  
22 could open up these areas that isn't being prioritized.

23           And I've actually written a blog on this, which  
24 I'll be happy to share with you guys, and I probably  
25 should have sent it to you already.

1           But this chicken and egg situation is very real.  
2 I met with the developers yesterday. They're feeling  
3 very squeezed because they put a lot of investment, and  
4 including the environmental surveys. This area could be  
5 permitted very rapidly.

6           There are literally -- you know, I think there  
7 are one minor wildlife conflict in the entire 30,000-  
8 acre area. But it's not being pressed by other factors,  
9 including speculation from farm investors and permitting  
10 farmland that doesn't require any water.

11           So these areas, even though they're  
12 contaminated, could be converted to tree crops that our  
13 foreign investors are beginning to engage with. And the  
14 zones that we have could be shrunk unnecessarily and  
15 unfortunately if we're not paying attention and creating  
16 the opportunity for these zones to begin.

17           So, that's a procurement problem, it's an  
18 infrastructure problem with the transmission. And I  
19 think one way to look at the transmission is to  
20 encourage the prioritization of multi-value, multi-  
21 benefit lines such as the Midway-to-Gregg Transmission  
22 line, and some alignment up to Central Valley.

23           Another intriguing aspect of this project in the  
24 Southern San Joaquin, that's in a RETI zone now, is that  
25 they have transmission identified also on disturbed

1 lands. So, we could route transmission, new  
2 transmission in the Central Valley with relatively low  
3 conflicts.

4 Of course, you can never do it with no conflict,  
5 but the fact is you can do a pretty good job right now.  
6 And a lot of money, a lot of time, a lot of very good  
7 science has been done in trying to ascertain how to go  
8 at this.

9 So, I call that to your attention on the Central  
10 Valley. And as we think about zones perhaps one way to  
11 do it is to look at it as a ladder. Get a zone started  
12 in the Southern San Joaquin, with some procurement  
13 possibilities. Looking, again, forward at the beyond-  
14 33-percent goals and then developing the infrastructure  
15 to help open up additional zones.

16 I should say, parenthetically, there's 200,000  
17 acres of farmland in the Westland's Water District,  
18 alone, that has to be retired because it's selenium  
19 contaminated and salt impaired, it's marginally  
20 productive and the water allocations are declining.

21 So the farmers, themselves, will take whatever  
22 opportunity they can. If foreign investors are offering  
23 them five times what the value of the land in irrigated  
24 agriculture will be to get that land just as a place to  
25 park money in speculation, I think that's a problem we

1 ought to get on the radar screen because it could really  
2 conscribe our opportunity there.

3           Now, one thing I wanted to mention on strategy  
4 3, on grade level recommendations, Carla, you had  
5 mentioned you wanted some more information. I'm happy  
6 to provide that in written comments, too.

7           I think you put your finger on many of the  
8 things that need to be looked at. Better balancing area  
9 coordination in-state is a very important thing. We can  
10 use the resources we have better, we can provide  
11 balancing resources more efficiently, we can use the  
12 flexibility reserves more efficiently and build less.

13           I've been encouraged by actions like the  
14 Imperial Irrigation District's Memorandum of  
15 Understanding with San Diego Gas and Electric. I  
16 mentioned that at the workshop we had as a real model  
17 for IOU/POU interaction to build and share transmission  
18 resources for mutual benefit and lower cost.

19           A lot of that is going to be upgrades in  
20 existing corridors. It leads you in a direction that  
21 gets you a much more efficient build out that can  
22 accommodate the renewable energy resources and a good  
23 mix of other resources, too.

24           So, I think that's one thing to think about on  
25 the list is be a coordination, if not consolidation



1 outright. We certainly can do a better job of that.  
2 It's a hot topic on everyone who's looking at renewable  
3 energy integration across the country, from the National  
4 Renewable Energy Labs, to the RTOs in the East, the  
5 Midwest RTOs -- the Midwest ISO has done a great job of  
6 looking at geographic diversity within their border and  
7 they have real advantages. It's given them a chance to  
8 do integration with less reserves and lower cost than  
9 we're going to pay if every BA does their own.

10           And I think that's kind of what we're looking at  
11 here, otherwise. And again, IED has taken a step  
12 outside of that box and they need to be commended, I  
13 think, for doing that. I'd like to see them follow  
14 completely through on the plan they're developing, but I  
15 think that's another issue.

16           Many of these things, also, were recommendations  
17 in the NERC and FERC report on last year's blackout in  
18 the Southwest. Things that relate to situational  
19 awareness include better coordination and communication  
20 between and among balancing authorities in the West,  
21 California's neighbors. We need to not ignore that.

22           While we're keeping a focus in-state, let's not  
23 forget the ISO also includes Nevada, now. We need to  
24 think about the relationships between Nevada, Arizona,  
25 and the Pacific Northwest, with whom we already have

1 energy trading agreements that we can take advantage of  
2 and create markets for our own renewables, frankly, that  
3 they're eager to get their hands on, too.

4 I think that's pretty much it for now. I'll  
5 have more for you in written comments, but I think a lot  
6 of what's in this report, as I said earlier, is really  
7 gratifying to see. Great thinking, it's the right set  
8 of things in my opinion. We can certainly always  
9 improve a little bit, but I'm really very pleased with  
10 this IEPR and I want to thank you for it.

11 COMMISSIONER PETERMAN: Thank you and thank you  
12 for your careful read. You are particularly engaged in  
13 west-wide transmission and integration issues and so I  
14 appreciate your thoughtful comments on that, as well as  
15 on general development issues.

16 CHAIRPERSON WEISENMILLER: Yeah, thanks a lot,  
17 Carl. I would note that, unfortunately, IED's taken a  
18 couple of steps backwards and so at this point they're  
19 more a problem than someone to point to as really  
20 innovative.

21 Obviously, I wish they would get more to the  
22 front of the line but, you know, perhaps with the new  
23 board they will.

24 MR. ZICHELLA: Well, two steps forward, one step  
25 back. We need to encourage them in the right

1 direction --

2 CHAIRPERSON WEISENMILLER: Exactly.

3 MR. ZICHELLA: -- because it was the right idea.

4 I didn't realize they had retreated somewhat.

5 CHAIRPERSON WEISENMILLER: Yeah.

6 MR. ZICHELLA: Thank you.

7 COMMISSIONER PETERMAN: Thank you.

8 Hello.

9 MS. OLHASSO: Good morning, my name is Beth  
10 Olhasso, here on behalf of the Agricultural Energy  
11 Consumers Association. We represent 40,000 farms and  
12 dairies in California and related associations, and kind  
13 of coming at this at a little different perspective,  
14 from the bioenergy perspective.

15 You know, we look at the Governor's DG goals and  
16 see how the bioenergy community can fit into those  
17 goals, and what our barriers are to producing, you know,  
18 usable energy, especially with the passage of SB 1122  
19 the past legislative session, and getting those 250  
20 megawatts out and onto the grid.

21 And one of our biggest barriers that we're  
22 looking at is interconnection. And the plan does a  
23 great job of looking at interconnection and the, you  
24 know, problems with intermittency. Not an issue that we  
25 have with bioenergy because we can even store it, you

1 know, before it's turned into energy, somewhat. I see a  
2 little smile there, but we can store somewhat and  
3 schedule our power a little bit, even though it is  
4 mostly base load power.

5 But we really support efforts to streamlining  
6 interconnection, looking at the costs, and just the  
7 uncertainty with interconnection.

8 You know, we're seeing our projects, it's taking  
9 so long to get interconnection agreements put forth and  
10 they change drastically from the beginning to the end,  
11 and the timing is such that some of our projects are  
12 losing 1603 funding on the Federal level, which our  
13 timeline is much shorter than wind and solar.

14 So, we can see how the IEPR and the Renewable  
15 Action Plan can look at streamlining those processes and  
16 getting bioenergy onto the market in a way that helps,  
17 so we're not relying on those intermittent wind and  
18 solar generation projects as much, and we really can  
19 contribute to energy generation.

20 But also, as you all know, that pulls --  
21 bioenergy, especially at dairies, can pull a lot of  
22 greenhouse gases out of the atmosphere. So, we have a  
23 double component to our projects that we think that the  
24 Renewable Action Plan within the IEPR can really help  
25 streamline and get onto the market.

1           And we will, of course, provide more detailed  
2 written comments, but just wanted to highlight just  
3 generally what we're looking at right now.

4           COMMISSIONER PETERMAN: Thank you. Is that the  
5 end of your statement?

6           MS. OLHASSO: Yes.

7           COMMISSIONER PETERMAN: Good. On the  
8 interconnection issue, it's come up through meetings and  
9 such that we've heard from the bioenergy community, that  
10 interconnection is a particular challenge for bioenergy  
11 projects versus other projects.

12           And, for example, one of the comments that was  
13 made to me was the fixed location of these projects, you  
14 know, they are tied to an established farm or dairy, and  
15 so it's not as easy to relocate.

16           And so to the extent you can in your comments,  
17 you know, you've seen how we laid out the RAP,  
18 specifically, I'd appreciate you noting -- I mean any of  
19 the challenges.

20           If there's a particular interconnection  
21 challenge that we haven't identified here, if you want  
22 to provide some suggestions about what that is for the  
23 bioenergy space as well as just looking at, again, at  
24 those actions, and if there are particular things that  
25 are unique to bioenergy and not other DG, to highlight

1 those for us.

2 MS. OLHASSO: Absolutely.

3 CHAIRPERSON WEISENMILLER: What I was going to  
4 say was that, obviously, as I understand it, you have  
5 problems both on interconnecting either gas or  
6 electricity into the system. So, probably given that  
7 unique perspective, it's good to flag both of those for  
8 us.

9 MS. OLHASSO: Sure.

10 CHAIRPERSON WEISENMILLER: I would say that  
11 certainly Commissioner Florio is pretty committed in the  
12 PUC processes to try to deal with the distribution and  
13 interconnection issues, to speed that up and simplify  
14 it.

15 You know, as we -- the reality is on those  
16 situations is that it is a swamp. You know, that  
17 certainly when we talk to the utilities and they get  
18 more and more requests, and all those to some extent can  
19 interact and so, you know, you would certainly be facing  
20 something like the history of the ISO queues of every-  
21 expanding queues, you know, and then trying to figure  
22 out how to sort those out.

23 Our approach in this IEPR was to talk about  
24 trying to open up the distribution planning some and,  
25 certainly, that's gotten some degree of attention from

1 the utilities.

2 But at the same time we would encourage your  
3 perspective in that what is the system. As I said, as  
4 we look at the distribution system and trying to say  
5 where should it be expanded, where are the real  
6 bottlenecks, to try to make that a much more public  
7 process, as opposed to encouraging people to read the  
8 work papers in a general rate case and trying to figure  
9 out where the distribution investments are going to be  
10 and whether it's in your location or not.

11 MS. OLHASSO: Right.

12 CHAIRPERSON WEISENMILLER: Anyway, in that  
13 conversation certainly you could add a different  
14 perspective than some of our utility commenters.

15 MS. OLHASSO: Yeah.

16 COMMISSIONER PETERMAN: And I think also a part  
17 of that, when you talked about the, you used the word  
18 "distribution," Chairman, I was thinking about there are  
19 different models for distributing digester gas, for  
20 example.

21 And so when we're thinking about it, we're  
22 thinking, okay, what upgrades to the distribution  
23 circuits are going to be needed, you know, based on  
24 where we think there's going to be localized generation.

25 But if there's a model that's emerging for some

1 type of collection of digester gas across farms, then  
2 that would mean there would be less areas that would  
3 need to be upgraded, then that's important to know where  
4 the industry is thinking they're going, as well.

5 MS. OLHASSO: Yeah, we're very involved with the  
6 California Dairy Campaign, and actually writing a hub-  
7 and-spoke model that --

8 COMMISSIONER PETERMAN: Okay.

9 MS. OLHASSO: Yeah, we're part of that whole  
10 process. So, it's great that you're focused in on that,  
11 too, because it's a great opportunity for both sides.

12 COMMISSIONER PETERMAN: Certainly. Well, we can  
13 always use more information, though, and all the  
14 stakeholders as well, so if you want to summarize some  
15 of those points in your comments, I think we'd all  
16 appreciate it.

17 MS. OLHASSO: You bet. Thank you.

18 COMMISSIONER PETERMAN: Thank you very much.

19 Next is Ms. Winn.

20 MS. WINN: Good morning, Valerie Winn with  
21 Pacific Gas & Electric Company.

22 As my colleague from Southern California Edison  
23 noted earlier today, I wanted to also share my thanks  
24 and congratulations to the IEPR team for a very well  
25 prepared document, and congratulate you, Commissioner



1 Peterman, on your first draft IEPR report, as well.

2           It was accomplished with only -- with fewer than  
3 15 workshops, which those of us who are actively  
4 participating very much appreciated.

5           Now, as we -- there are many elements in the  
6 draft IEPR that, you know, PG&E is very supportive of.  
7 Certainly, your focus on -- I'm not going back to  
8 chapters 1 through 4.

9           But certainly the focus on developing a forward  
10 procurement mechanism, that's something we've been very  
11 interested in and focused on.

12           You're supportive comments on residential rate  
13 reform and how, you know, we may need to make some  
14 changes to that going forward so that the costs are  
15 spread equitably to everyone. Those are concepts we're  
16 very supportive of as we're focused, really, today on  
17 providing safe, and reliable, and affordable electric  
18 and gas service for our customers.

19           And so I was very pleased to hear, as we talk  
20 about the Renewable Action Plan, that you were saying  
21 there are 31 different items and that we will need to do  
22 some prioritization, perhaps, among those items.

23           Certainly, the distribution planning process is  
24 an area that could have a bit more light shone into that  
25 so that people have a better understanding.

1           And it's fundamentally been a process, the  
2 interconnection process that was designed for  
3 interconnecting, you know, one 500-megawatt plant, not a  
4 50, or a 500-megawatt plant.

5           So, I think we've all been learning a lot and I  
6 know it's been challenging for our customers, but we're  
7 certainly working on trying to improve that process.

8           Probably won't change overnight, but I  
9 appreciate the fact that we'll continue the dialogue and  
10 make improvements in those areas.

11           And we'll be filing some more extensive comments  
12 on December the 3rd, but did want to say thank you very  
13 much it was a very well-prepared report. Thank you.

14           COMMISSIONER PETERMAN: Thank you and thank you  
15 for your comments and your engagement throughout the  
16 process.

17           I will note that you not only came, but you also  
18 brought staff with you and so that's -- and when you  
19 couldn't make it, someone else was in your place, so  
20 that's always appreciated.

21           Next is Mr. Alvarez?

22           MR. ALVAREZ: Manual Alvarez, Southern  
23 California Edison. Thank you, Commissioner and you  
24 heard my praise for the report in my initial comments.

25           So, I guess before I get into some of the

1 specifics let me tell you what I think our approach is  
2 for the December 3rd filing.

3           We plan to provide our comments in kind of three  
4 different categories. One is some general comments that  
5 we have in the report and then specific comments in each  
6 of the particular sections.

7           And then what we'd like to do is offer you some  
8 suggestions on language changes at the end, so you can  
9 evaluate those and consider them.

10           And I'll work with Suzanne in preparing those  
11 comments and make sure that they meet your needs so that  
12 you can react to them.

13           That actually is a compliment that I think I  
14 want to give to you, and the rest of the Commission, and  
15 the staff, you did react to people's comments and  
16 statements during the course of this year. And people  
17 can see their work and activities.

18           And you had various groups of people who were  
19 giving you advice and direction, that often conflicted,  
20 and so I think you maneuvered through that very well.

21           The first thing I wanted to raise is something  
22 that you raised this morning and, actually, stole some  
23 of my thunder because I was going to ask you to take  
24 your 31 recommendations and begin to prioritize it.

25           In your opening comments you put that back on

1 us, so it's definitely something that we're going to  
2 have to wrestle with.

3 COMMISSIONER PETERMAN: We'll think about it as  
4 well, but more heads are better than a few.

5 MR. ALVAREZ: Okay. We definitely want you to  
6 think about the priority.

7 And as you know, the recommendations involve a  
8 number of activities, not only from utilities, but other  
9 agencies and it involves a lot of work in many cases.

10 So, some priority decision down the road, as you  
11 think about your final adoption of this report, would  
12 actually help in providing some of that guidance.

13 It's always nice to try to do everything, but we  
14 all know we can't get through the door at the same time,  
15 at the same place. So, hopefully, that's a message I  
16 wanted to leave with you.

17 We are supportive of accelerating the growth of  
18 renewable development in the State of California. We  
19 see that, your message in this particular report, so we  
20 want to encourage that.

21 But you've got to be considerate of at least  
22 some of the programs that are in the State dealing with  
23 the integration of these activities, how they affect the  
24 least cost and the best fit of the current system.

25 Some of that was surfaced today in some of the

1 other discussions of how you select and choose your  
2 particular course of action. So, it's definitely  
3 something that you're aware of.

4 We've always advocated a technology-neutral  
5 approach as we go out for RFPs or requests for offers.  
6 We'd like you to kind of keep that in mind, also, as one  
7 of our preferred approaches.

8 The other thing that was brought up was this  
9 question of zones, in terms of the clustering of where  
10 the activity would take place for the renewable  
11 development.

12 We appreciate the notion that you want to have  
13 that dialogue because the question of what constitutes a  
14 zone, to what extent the zone can be encouraged or  
15 hindered is something that kind of conflicts or actually  
16 brings up this question between how much of a planning  
17 activity do you want to do versus how much do you want  
18 to rely on market players to kind of make a choice of  
19 where they want to go.

20 And I think that's a fear that surfaces in a  
21 number of arenas, but it's definitely a balancing that  
22 the Commission will have to do. It's no longer an  
23 either/or choice, I think it's a blending of how we move  
24 forward on our market approaches for selection of  
25 resources, as well as an overview of a planning process

1 that kind of sits on top of those market choices.

2 So, it's a balance that I think you folks have  
3 to address. It's a balance that not only you, but the  
4 Public Utilities Commission, and other agencies who are  
5 involved in some of these resource decisions have to  
6 address.

7 And how you do that I think is going to lead the  
8 State into the future, so take that into heart.

9 The consequence of not doing something like that  
10 in development is these clustering activities on  
11 distributed generation resources could actually cause  
12 more problems than they're attempting to solve. So, you  
13 want to try to avoid that as much as possible.

14 With that, I think that's about all I have to  
15 say and I'll look forward to the rest of the comments  
16 and then our filing on December 3rd.

17 COMMISSIONER PETERMAN: Thank you, Manny, just  
18 one follow-up question. You've talked about zones and  
19 maps and I know that Edison has engaged in its own  
20 substantial study of DG in its area, so I wondered if  
21 you could just speak to that analysis and where it is in  
22 its stages, you know, next steps and how you see that  
23 time to the RAP?

24 MR. ALVAREZ: As you're aware, we submitted that  
25 report to you here to look at. We finalized that

1 report; we're now kind of taking the next step on kind  
2 of how do you put more refinement in terms of what the  
3 locational issues are.

4           We have been working with your staff. I think  
5 we have a meeting scheduled later on this month to  
6 discuss some of the questions that the staff has on that  
7 particular study.

8           We're looking at a follow-up study in terms of  
9 how much refinement we can do in terms of where we think  
10 the impacts and consequences of development are.

11           But we don't get to the point of being able to  
12 say at this point, you know, something's off limits or  
13 not, but that's perhaps something that we need to talk  
14 about as this dialogue progresses.

15           COMMISSIONER PETERMAN: So, what are your  
16 general findings at this point?

17           MR. ALVAREZ: Well, I think in general, you  
18 know, we have some preferred resources in terms of our  
19 urban areas, where we think we can develop some of the  
20 LERs, or the localized energy resources, in urban areas  
21 as opposed to the more rural areas.

22           And if you move out of the urban area and you  
23 look at the rural area, you find that the resources  
24 behave like centralized systems and so you're more  
25 dependent on the transmission system and the operations

1 of that system to kind of get them in to meet the load.

2           Once they're into the distribution area, you  
3 usually don't impact the transmission area so you have  
4 less consequence.

5           And then you get into the question at that point  
6 as to how much you think you can absorb without major  
7 consequences or a need for future expansion.

8           But the question that came up earlier from the  
9 Chairman on as you're planning expansion, it's  
10 definitely something you need to be aware of as you do  
11 that.

12           COMMISSIONER PETERMAN: Thank you very much.

13           CHAIRPERSON WEISENMILLER: Yeah, I had one  
14 observation. You talked about being technology neutral  
15 which, obviously, I think is -- all of us are trying to  
16 get some proverbial level of playing field.

17           But I think part of what we were also trying to  
18 get at is the notion that you need to look at the  
19 overall portfolio. I mean there's a fear that we're  
20 going to end up with portfolios, say, that are very  
21 heavily weighted towards PV, which have a lot of cost  
22 attraction the way the current scoring stuff is set up,  
23 but may not be optimal of the longer term.

24           So again trying to think, not -- while being  
25 technology neutral, but what sort of portfolio provides



1 the most value for your ratepayers going forward.

2 MR. ALVAREZ: Right, I'm aware of that and it  
3 definitely factors into this, this conflict, or this  
4 apparent conflict between a planning paradigm and a  
5 market paradigm.

6 We're all aware of the cost reductions that have  
7 taken place in the photovoltaic area. And that,  
8 actually, for the most part, is driving the outcome.  
9 And as we approach that do we get to a point where we  
10 think we've put too much of one technology into an area  
11 that we need to speak up on and say that, hey, you need  
12 to do something else, a different technology for either  
13 operational perspectives or those kinds of things.

14 But this is a tension that exists. I mean it's  
15 the tension that -- the conflict on where various  
16 technologies' cost reductions are. That's actually one  
17 of the drivers that you have in your report, you want to  
18 get to a freestanding, competitive system by which they  
19 provide.

20 You know, from my perspective I guess that's a  
21 tension that you folks will have to wrestle with as to  
22 how much guidance you want to put in terms of where  
23 technology choices are versus what the market is willing  
24 to guide you. And that's the key balancing element that  
25 you wrestle with daily, yearly, and decades into the

1 future.

2 So, thank you.

3 COMMISSIONER PETERMAN: Thank you.

4 Anyone else in the room with a comment?

5 Well, as folks are still thinking and deciding  
6 if they want to comment, we will turn to the phone  
7 lines.

8 MS. KOROSEC: Yeah, we have no one on WebEx  
9 who's indicated a comment, but we would like to open the  
10 phone-only lines to give those people an opportunity.  
11 So, Lynette, would you unmute the lines?

12 MS. KOROSEC: All right, those of you who are on  
13 the phone your lines are open. Does anybody want to  
14 make a comment? Other than static?

15 All right, hearing none, let's go ahead and mute  
16 there, Lynette.

17 Yeah, the one that's trying to speak,  
18 unfortunately is just coming across as static so --

19 COMMISSIONER PETERMAN: Okay. Anyone else in  
20 the room?

21 Well, let me --

22 MS. KOROSEC: This is some kind of record.

23 COMMISSIONER PETERMAN: We were aiming for the  
24 shortest IEPR, the shortest workshop --

25 MS. KOROSEC: Workshop, shortest public comment

1 periods.

2 COMMISSIONER PETERMAN: And I will just say a  
3 comment on the length. You know, really, we received a  
4 lot of information from the workshops and the real  
5 challenge was condensing it down, and I really want to  
6 applaud -- oh, we have one on the line, please.

7 MS. KOROSSEC: Yeah, sorry, we do have Robert  
8 Stanley.

9 COMMISSIONER PETERMAN: Hello sir, welcome.

10 MR. STANLEY: Yes, I just wanted to make a few  
11 comments on your renewable energy. In Denmark, an  
12 island in Denmark converted all their electrical needs  
13 to renewable resources in ten years, between the years  
14 2000 and 2010, and they did it because they had the  
15 willpower to do it.

16 And at first most people didn't want to go along  
17 with it, but eventually they were won over.

18 And so we kind of need to do the same thing. We  
19 need to shoot for bigger goals of 100 percent renewable  
20 energy, not 30 percent.

21 And so I've been -- myself, have all kinds of  
22 inventions that can reduce energy and achieve a more 100  
23 percent renewable energy goal.

24 When I was in Australia, I saw this golf cart  
25 that had solar panels on top and it ran for two hours a

1 day just from the solar panels. And so where I live in  
2 Chico, almost everybody here in town could use a golf  
3 cart-powered vehicle that uses no CO2, because almost  
4 nobody drives more than two hours.

5           Although in Sacramento it's a little harder  
6 because you need more speed and stuff.

7           COMMISSIONER PETERMAN: Sir, thank you for your  
8 comments. I think you've touched upon some of the  
9 challenges but, really, where we're trying to strive to  
10 that, you know, moving beyond 33 percent renewables,  
11 there's a challenge to do with scale about we are  
12 investing and building out these technologies.

13           But as you know, California is such a big State  
14 and we're, what, eighth or ninth -- we'd be eighth or  
15 ninth in economy size if we were a nation.

16           That it's a tremendous amount of electricity and  
17 power that we'll need. And so I think that's the  
18 challenge that we're facing that one might not have  
19 faced in Denmark.

20           And also, as you've noted, there's a diversity  
21 in needs and resources. So, you know, I think we are  
22 supportive of inventions such as, you know, solar-  
23 powered golf carts and that will work in some  
24 communities, and for myself when I like to golf and be  
25 lazy and not walk.

1           And then there are other communities, like San  
2           Francisco, where it would not be as appropriate.

3           And so I think, again, that's why we're striving  
4           with this to promote a diversified portfolio for that  
5           very reason.

6           MR. STANLEY: Yes. Another thing is the  
7           enormous amount of waste still going on in California.  
8           There's just tons of waste going on that could be  
9           reduced.

10          And then on the agricultural end I was thinking,  
11          instead of these diesel pumps out there that are  
12          polluting, we should have solar-powered pump barns.  
13          Basically, just put solar panels on a barn and they  
14          would run the pumps, instead of the diesel pumps. And I  
15          just thought that might be a better system to do it.

16          So, I also have zero emission bus systems, zero  
17          emission trucking systems, all kinds of ways to  
18          completely reduce CO2.

19          COMMISSIONER PETERMAN: Thank you, appreciate  
20          your comments. In the 2013 IEPR I anticipate we'll be  
21          spending more time talking about energy efficiency to  
22          get to your point about waste. Indeed, energy  
23          efficiency is first in our loading order.

24          And you may or may not be aware, but we also  
25          manage a program here at the Commission, the AB 118

1 program, which is a transportation program for  
2 alternative fuels, vehicles and infrastructure where we  
3 are making investments in zero emission buses, and  
4 really trying to tackle the transportation energy  
5 concerns in addition to the electricity ones, which were  
6 focused on here.

7 But thank you again for calling.

8 Is there anyone else on the line with a question  
9 or a comment? Terrific.

10 Anyone else in the room?

11 Well, with that thank you for your  
12 participation. I will encourage you to reach out to a  
13 friend after this, send them an IEPR. We want people to  
14 read it, to think it, to comment on it. We'd rather  
15 hear from you all now, as we're drafting it, than as  
16 we're implementing it.

17 And, you know, have a good day, the meeting is  
18 adjourned.

19 (Thereupon, the Workshop was adjourned at  
20 11:50 a.m.)

21 --oOo--

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