

BEFORE THE
CALIFORNIA ENERGY COMMISSION

In the matter of,) Docket No. 12-IEP-1D
)
2012 Integrated Energy Policy)
Report Update)
(2012 IEPR Update))

California Energy Commission

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Lead Commissioner Workshop on Identifying and
Prioritizing Geographic Areas for Renewable
Development in California

CALIFORNIA ENERGY COMMISSION
HEARING ROOM A
1516 NINTH STREET
SACRAMENTO, CALIFORNIA

THURSDAY, MAY 10, 2012
9:00 A.M.

Reported by:
Tahsha Sanbrailo

APPEARANCES

Commissioners Present:

Carla Peterman, Lead Commissioner, 2012 IEPR
 Robert B. Weisenmiller, Chair
 Andrew McAllister

Staff Present:

Suzanne Korosec, IEPR Lead
 Scott Flint, Energy Commission, Siting Transmission and
 Environmental Protection Division
 Bill Pfanner, Energy Commission, Special Projects Office
 Dave Michel, Energy Commission

Panel 1:

Matt Coldwell, Energy Commission (Moderator)
 Ginger Torres, PG&E, Environmental Policy Department
 Roger Salas, Southern California Edison
 Randy Howard, LADWP
 Jennifer Barrett, County of Sonoma
 Noah Long, Natural Resources Defense Council
 Cara Peck, U.S. EPA
 John Gamper, California Farm Bureau Federation
 Ryan Drobek, CEERT
 Michael Wheeler, Recurrent Energy
 Jeffrey Russell, UC Berkeley School of Law,
 Center for Law, Energy and the Environment

Panel 2: (* Via WebEx)

Eli Harland, Energy Commission (Moderator)
 Wade Crowfoot, Governor's Office of Planning and Research
 John Gamper, California Farm Bureau
 Kim Delfino, Defenders of Wildlife
 Sky Stanfield, Keyes, Fox & Wiedman,
 representing Interstate Renewable Energy Council
 Vernon Hunt, Navy Southwest Region
 *Josh Hart, Inyo County
 Ethan Elkind, UC Berkeley Center for Law, Energy & Environment
 Tim Snellings, Butte County/California County Planning
 Directors Association
 Ginger Torres, Pacific Gas & Electric
 Mary Deming, Southern California Edison

APPEARANCES (Contin.)

Panel 3: (* Via WebEx)

Eli Harland, Energy Commission (Moderator)

*Sneller Price, E3

*Alex Levinson, Pacific Environment

Bernadette Del Chiaro, Environment California

Eric Parfrey, Yolo County, Principal Planner

Albert Lopez, Alameda County, Planning Director

Strela Cervas, California Environmental Justice Alliance

Randy Howard, LADWP

Tim Tutt, Sacramento Municipal Utilities District

Public Comment:

Martin Homec, Attorney

Gareth Mayhead, U.C. Berkeley

Mary Lynch, on behalf of Alliance for
Retail Energy Markets

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1 P R O C E E D I N G S

2 MAY 10, 2012

9:00 A.M.

3 MS. KOROSEC: All right. We're going to go ahead
4 and start, folks. Thanks for your patience. Good
5 morning, I'm Suzanne Korosec. I manage the Energy
6 Commission's Integrated Energy Policy Report Unit.
7 Welcome to today's workshop on Identifying and
8 Prioritizing Areas for Renewable Development in
9 California.

10 Just a few housekeeping items before we get
11 started. Restrooms are out the double doors and to your
12 left in the atrium, we have a snack room on the second
13 floor at the top of the stairs under the white awning,
14 and if there's an emergency and we need to evacuate the
15 building, please follow the staff out the door to the
16 park that's kitty corner to the building and wait there
17 until we're told that it's safe to return.

18 Today's workshop is being broadcast through our
19 WebEx Conferencing System and parties do need to be aware
20 that you are being recorded. We'll make an audio
21 recording available on our website a few days after the
22 workshop, and we'll provide a written transcript in about
23 two weeks, posted on our website.

24 We'll be breaking for lunch a bit earlier than
25 usual today, around 11:30. And, in addition to our panel

1 discussions today, we've set aside time at the end of the
2 day for more general public comment.

3 During the public comment period, we'll take
4 comments first from those of you here in the room,
5 followed by those participating on the WebEx. And at any
6 time during today's discussions, if you're going to make
7 a comment or ask a question, please come up to the podium
8 in the center of the room and use the microphone so we
9 can make sure that the WebEx participants can hear you
10 and so we can capture your comments accurately in the
11 transcript. It's also helpful if you can give our
12 Transcriber a business card when you come up to speak, so
13 we make sure that your name is spelled correctly also in
14 the transcript.

15 For WebEx participants, you can use either the
16 chat or raised hand feature to let our Coordinator know
17 that you wish to make a comment or ask a question, and
18 we'll either relay your question or we'll open your line
19 at the appropriate time.

20 We're also accepting written comments on today's
21 topics until close of business on May 17th, and the
22 Notice for today's workshop, which is on the table out in
23 the foyer, and also available on our website, explains
24 the process for submitting written comments to the IEPR
25 Docket.

1 With that, I will turn it over to Commissioner
2 Peterman for opening remarks.

3 COMMISSIONER PETERMAN: Good morning, everyone.
4 Thank you for being here with us today. Achieving
5 California's renewable goals in the most cost-effective
6 and environmentally sound manner will benefit from
7 prioritizing and identifying certain areas for renewable
8 development.

9 Indeed, the Energy Commission in its longstanding
10 role as a siting agency has seen some of the challenges
11 that can result in delays when siting any type of
12 generation if we're not cognizant of some of the inherent
13 environmental characteristics and limitations.

14 The Commission continues to work, particularly on
15 siting renewables for the DRECP, as well as in our
16 various siting cases. As we move forward and try to
17 develop renewables throughout the state, in addition to
18 the desert area, we need to think about is there an
19 approach, is there some planning we can do upfront, that
20 will make the process easier for developers and the
21 state, as well as provide the benefits that the state is
22 seeking.

23 All of you are here today because you are the
24 experts and I'm looking to get some good suggestions and
25 recommendations from all of you. The outcome of this

1 workshop, as well as a series of workshops we're having
2 this summer for the Renewable Strategic Plan, will be a
3 list of specific recommendations for state agencies, the
4 Legislature, and various parties, for meeting in
5 particular our 2020 goals.

6 So with that, I will turn the program back over
7 to Suzanne Korosec and look forward to your comments and
8 engagement. Thanks.

9 MS. KOROSEC: Thank you, Commissioner. What I'd
10 like to do now is provide some brief context for the
11 workshop, quickly go over the agenda, and then I'm going
12 to summarize the information that we developed during the
13 last Integrated Energy Policy Report as part of our
14 Report on the Status and Major Challenges to Renewable
15 Development in California.

16 Every two years, the Energy Commission prepares
17 an Integrated Energy Policy Report, or IEPR, that
18 assesses major energy trends and provides policy
19 recommendations to the Governor. In 2010, as part of his
20 Clean Energy Jobs Plan, Governor Brown directed the
21 Energy Commission to prepare a plan to expedite the
22 highest priority renewable generation and transmission
23 projects. In response to that direction, much of the
24 focus of the 2011 IEPR proceeding was on identifying
25 challenges to renewable development and discussion

1 activities that were already completed or underway to
2 address those challenges.

3 The *Renewable Power in California: Status and*
4 *Issues Report*, which was published in late 2011,
5 discussed the various challenges and laid out five high
6 level strategies as the basis for a renewable strategic
7 plan to be developed during the 2012 IEPR Update
8 Proceeding.

9 Today's workshop is the second of seven workshops
10 that we're holding as part of the 2012 IEPR Update on
11 topics related to those five strategies, the dates of
12 which are shown here.

13 The strategy we're discussing today relates to
14 identifying and prioritizing areas of the state for
15 renewable development, both for utility-scale and
16 Distributed Generation, and increasing coordination
17 between state, local, and federal agencies to promote
18 siting and permitting of renewable infrastructure in
19 those preferred areas.

20 Our first panel today will focus on identifying
21 what the preferred characteristics are for priority
22 renewable development areas and what data and resources
23 will be needed to identify areas that provide those
24 characteristics.

25 We'll then break for a one-hour lunch and

1 reconvene at 12:30 with our second panel on strategies
2 that are already being used to prioritize areas in
3 California for Renewable development.

4 We'll have a short break mid-afternoon and then
5 move into our third panel on coming up with renewable
6 distributed -- or, excuse me -- DG goals that build
7 toward the Governor's overall goal of 12,000 megawatts of
8 DG by 2020. We'll finish up with an opportunity for
9 public comment at the end of the day and then we hope to
10 adjourn around 5:00.

11 So Strategy 1 in the Renewables Status and Issues
12 Report identified three general characteristics of
13 priority areas for renewable development, high levels of
14 renewable resources located where development will have
15 the least environmental impact and located close to
16 planned, existing, or approved transmission and
17 distribution infrastructure.

18 In terms of areas with renewable resources, the
19 Renewables Status and Issues Report provided an overview
20 of renewable technical potential in California; I
21 apologize for cramming so much information onto a single
22 slide here, and I do encourage you to go to the original
23 report to see the details more clearly, but I included
24 these maps to illustrate which areas of the state have
25 the highest potential for the various renewable

1 technologies, with the counties with the highest
2 potential in the darker colors.

3 For biomass potential, shown in the green, the
4 top five counties are Los Angeles, Humboldt, Mendocino,
5 Fresno, and San Bernardino. For geothermal, at the top
6 and the middle, it's Imperial, Sonoma, Inyo, Siskiyou,
7 and Mono Counties.

8 For small hydro shown in the blue, it's Fresno,
9 Amador, Shasta, Sierra, and Calaveras.

10 For concentrating solar power, which is at the
11 bottom left, it's San Bernardino, Imperial, Riverside,
12 Kern, and Inyo.

13 For commercial scale PV that's in the bottom in
14 the center, it's Orange, Los Angeles, Santa Barbara, San
15 Luis Obispo, and Santa Clara.

16 And for wind, while we didn't identify specific
17 potential by county, the top wind resource areas are in
18 Kern, Alameda, Contra Costa, Riverside, Solano, and Santa
19 Clara Counties.

20 Regarding locating renewables where they'll have
21 the least environmental impact, the Renewable Report
22 noted that one of the main lessons -- as Commissioner
23 Peterman noted -- during the CEC's licensing of more than
24 4,000 megawatts of large-scale solar in the desert during
25 2010, is that location matters. Locating renewable

1 facilities on undisturbed or sensitive lands in the
2 desert raises a host of environmental concerns, including
3 impacts on sensitive animals and plant species, water
4 supplies and waterways, cultural resources like areas of
5 historical or ethnographic importance, there are also
6 land use concerns since most of the desert land in
7 California is owned by the Federal Government and managed
8 for multiple uses like recreation, wildlife habitat, and
9 livestock grazing.

10 The Renewable Report focused much of the
11 environmental discussion on impacts from utility-scale
12 projects in the California Desert because that's where
13 most of the development was occurring. However, there
14 are a variety of environmental issues associated with
15 utility-scale renewables in non-desert environments, as
16 well. Examples include impacts on agricultural open
17 space and habitat lands, as well as sensitive species for
18 solar PV development, bird impacts, aviation impacts, and
19 noise problems from wind development, regional increases
20 in criteria pollutants and particulate matter, and land
21 use ash disposal and water concerns for biomass
22 development, and effects on sensitive species, cultural
23 resources, water supplies, and visual landscapes for
24 geothermal facilities.

25 Renewable DG projects can also cause a range of

1 environmental impacts similar to those for utility-scale
2 projects, depending on size, technology, and site
3 location; however, small DG installations can have fewer
4 environmental issues because they can be located in
5 industrial areas, on already disturbed land, or, in the
6 case of small PV, can be located on existing residential,
7 industrial, or commercial rooftops.

8 Wind microturbines can be sited individually or
9 in small groups to minimize environmental impacts,
10 biomass DG can have a smaller footprint than a utility-
11 scale facility, and be located near existing lumber mills
12 or agricultural facilities, to maximize fuel access and
13 avoid or minimize land use conflicts, but it can also
14 face challenges in securing air permits, particularly in
15 areas with significant air quality issues.

16 Small hydro and projects, in general, cause fewer
17 and less severe impacts than large hydro projects, with
18 many new projects involving replacing older turbines at
19 existing dams with more efficient equipment, or making
20 use of existing water conduits.

21 The Renewable Report discusses several existing
22 efforts to identify areas for utility-scale renewable
23 development with the least environmental impact,
24 including the Renewable Energy Transmission Initiative,
25 the Desert Renewable Energy Conservation Plan, and the

1 Federal Solar Energy Development Programmatic
2 Environmental Impact Statement. The Renewable Energy
3 Transmission Initiative, or RETI, began in 2007 as a
4 joint effort among the PUC, the Energy Commission, CAISO
5 and Utilities, to combine land use and transmission
6 planning. The RETI process identified competitive
7 Renewable Energy Zones throughout California that had the
8 highest potential for cost-effective and environmentally
9 responsible renewable energy development.

10 California's Renewable Energy Action Team was
11 established in 2008 and is using some of the
12 recommendations from the RETI process in developing the
13 Desert Renewable Energy Conservation Plan, or DRECP,
14 which is identifying areas in the Mojave and Colorado
15 Desert Regions that are suitable for renewable
16 development and areas that will contribute to the
17 conservation of sensitive species and habitats. We'll
18 hear more about the current state of the DRECP activities
19 this afternoon as part of Panel 2.

20 The Renewable Energy Action Team also published a
21 Best Management Practices Manual for Desert Renewable
22 Energy Projects in December of 2011, which is intended to
23 help developers to design projects that reduce
24 environmental impacts of desert renewable projects.

25 On the R&D side, the Energy Commission's Public

1 Interest Energy Research Program is funding research to
2 develop strategies to reduce the effects of desert, solar
3 and wind projects on sensitive species, and to identify
4 low risk sites for wind turbine installations to reduce
5 bird and bat impacts.

6 At the Federal level, the Department of Energy
7 and the Bureau of Land Management have prepared a Solar
8 Energy Development Programmatic Environmental Impact
9 Statement to look at impacts from programs to promote
10 utility-scale solar development in six western states.
11 The final PEIS is expected to be available in late summer
12 of 2011 [sic] and, as part of that effort, the BLM
13 proposes to develop a new solar energy program to support
14 utility-scale solar development on BLM administered land
15 by prioritizing development in solar energy zones that
16 are best suited for solar energy development. Someone is
17 mouthing something to me from the audience --

18 UNIDENTIFIED SPEAKER: Will be out in 2012.

19 MS. KOROSEC: Okay, excuse me, I misspoke, it's
20 supposed to be out in late summer of 2012.

21 Local Governments are also identifying areas for
22 renewable development, for example, Kern County, which
23 includes renewable energy facilities as part of their
24 General Plan Energy Element and County Zoning Ordinance.
25 Kern has also surveyed and designated areas as

1 appropriate for wind and solar development and completed
2 programmatic level and Environmental Impact Reports in
3 specific areas. The Renewable Report noted that, by pre-
4 designating areas and defining development standards for
5 renewable facilities within the County, developers have
6 experienced fewer permitting roadblocks from the Kern
7 County Planning Department. Another example is Imperial
8 County, which has designated four geothermal overlay
9 zones totaling more than 140,000 acres, and has adopted
10 several Master Environmental Impact Reports that reduce
11 the documentation needed for subsequent projects that
12 will be proposed in those areas.

13 Inyo County has also prepared an overlay district
14 for solar and wind resources, including an in-depth
15 assessment of the best suitable locations for renewable
16 development.

17 A related issue that was discussed in the
18 Renewable Report was the need to make sure that
19 renewables with environmental impacts aren't clustered
20 near Environmental Justice Communities. The report
21 referenced some environmental issues over the past decade
22 with renewable plants located near EJ Communities and in
23 areas of the state with high minority populations. These
24 include several biomass plants in the San Joaquin Valley,
25 which in 2011 were fined for violations of the Federal

1 Clean Air Act and Local Air District Rules, geothermal
2 facilities in the Imperial Valley that, in 2005, were
3 investigated by the Department of Toxic Substances
4 Control, and subsequently fined \$1 million for illegal
5 storage treatment and disposal of hazardous waste, and a
6 2007 incident where a geothermal plant was fined for
7 exceeding levels of lead, arsenic, and copper in
8 wastewater sent to the Salton Sea.

9 Moving on to the Third Priority Characteristic
10 identified in Strategy 1, that renewable development
11 should be located close to transmission and distribution
12 infrastructure. The Renewable Report identified
13 preliminary regional targets for the Governor's goal of
14 adding 8,000 megawatts of utility-scale renewable
15 capacity by 2020, targets that were based in part on
16 proximity to new transmission lines and upgrades that
17 have already been identified in California Balancing
18 Authority Areas, shown here on this table.

19 In 2010, more than 9,000 megawatts of renewable
20 capacity was permitted in California, about 8,000
21 megawatts of which is associated with these new lines and
22 upgrades. If these lines and upgrades are permitted,
23 built and online before 2020, they could handle more than
24 16,000 megawatts of Cumulative Renewable Capacity,
25 meaning that there's room on the lines for more than

1 8,000 megawatts of new renewable capacity that could be
2 located in the CRCs that are associated with those lines
3 in the future.

4 The Renewable Report also included preliminary
5 regional targets for DG, with one of the factors in
6 determining those targets being the potential for
7 interconnection at the distribution level. The
8 methodology used to develop these preliminary targets has
9 been modified since the Report was published in response
10 to comments and suggestions submitted by various parties
11 during the 2011 IEPR. And, because we'll be covering
12 that revised methodology in more detail in Panel 2 this
13 afternoon, I won't go into what the Renewable Report said
14 in terms of targets.

15 But I do want to say that we do feel the regional
16 targets are important because they provide a starting
17 point for meeting the Governor's target, they'll help us
18 to measure our progress over time, and they can also
19 address concerns that were raised by the EJ participants
20 in the last IEPR proceeding that stressed the need for a
21 fair allocation of the targets so that systems are
22 installed in communities that have the highest need and
23 the greatest potential for benefits, not just the
24 wealthiest communities.

25 In terms of locating DG projects near

1 distribution infrastructure, the Renewable Report talked
2 about the maps that are being publicly provided by the
3 utilities as part of the Renewable Auction Mechanism, to
4 allow developers to identify where they can interconnect
5 new solar DG projects on the grid without triggering
6 expensive studies and upgrades to the distribution
7 system.

8 The second piece of strategy one deals with the
9 importance of improved coordination between state, local,
10 and federal agencies on land use planning and zoning
11 decisions. Coordination efforts among State and Federal
12 agencies included the work I already mentioned in the
13 DRECP, along with formal agreements between various
14 agencies on topics like environmental review of solar
15 thermal projects on Federal lands, coordination during
16 the CEC's thermal power plant review process, review of
17 offshore wave and tidal projects, and developing
18 renewables on State properties.

19 The Renewable Report also highlighted the need
20 for coordination with Local Government since renewable
21 development at the local level will be essential to
22 meeting California's renewable goals. More than half of
23 the roughly 9,400 megawatts of large-scale renewables
24 that was permitted in 2010 was under the licensing
25 authority of Local Governments, and Local Governments are

1 responsible for permitting DG that will contribute toward
2 the 12,000 megawatt goal, as well as PV and wind projects
3 that aren't under the CEC's jurisdiction.

4 The Renewable Report noted that, while some
5 counties have adopted energy elements in their General
6 Plans, and have established specific ordinances for
7 permitting renewable generating facilities, many have
8 not; but also pointed out that many Local Governments are
9 moving in that direction.

10 For large-scale renewable permitting, the
11 challenges Local Governments face include lacking a
12 regulatory framework and technical expertise to address
13 the increasing number and diversity of renewable
14 technologies, siting utility-scale projects on land in a
15 Williamson Act contract, given the lengthy process and
16 challenges to overturn those contracts, and staffing
17 challenges to oversee CEQA reviews, particularly given
18 cuts to Local Governments' planning departments that may
19 have occurred as a result of the economic downturn.

20 Over the past several years, the State has
21 provided assistance to Local Governments in the form of
22 guidelines to assist local planners in planning and
23 permitting of large-scale renewable facilities. In 2007,
24 the Department of Fish and Game and the Energy Commission
25 published voluntary guidelines to help local agencies

1 address potential impacts to bird and bat populations
2 from wind development. And in 2010, the Energy
3 Commission updated its *Energy Aware Facility Siting and*
4 *Permitting Guide*, which we'll hear more about this
5 afternoon as part of Panel 2, to assist locals with
6 developing General Plan, Energy, and Transmission
7 elements. And as I mentioned earlier, in 2010, the
8 Renewable Energy Action Team issued a Best Management
9 Practices Manual for permitting Desert Renewable
10 Projects.

11 Local Governments also face challenges with DG
12 permitting, including a lack of zoning ordinances, there
13 are varying codes, standards and fees; sometimes the
14 permitting practices are unclear, or duplicative, or
15 uncoordinated, and there's also unknown environmental
16 review and mitigation requirements for some renewable
17 technologies.

18 Efforts to address DG permitting challenges
19 include development of a statewide model ordinance for
20 solar electric facilities to help Local Governments
21 provide a streamlined regulatory framework for solar
22 energy installation, while protecting agricultural and
23 sensitive habitats. The ordinance was approved by the
24 California County Planning Directors Association in
25 February 2012 and, in fact, several of our panelists here

1 today were part of the core group that was involved in
2 that effort.

3 Another effort was the July 21 Governor's
4 Conference on Local Renewable Energy Resources, which
5 included a panel on land use and siting, and a discussion
6 paper that suggested priorities that should be used to
7 locate local renewable energy to minimize environmental
8 impacts.

9 One of the key priorities identified was placing
10 systems on rooftops on existing buildings and parking
11 lots, to use the existing built environment and reduce
12 impacts on communities. Another priority was placing
13 systems on brownfield sites on already disturbed lands
14 that have no value as habitat, open space, or farmland.
15 And a third priority was locating DG near load centers to
16 improve system efficiency.

17 A Federal effort that relates to placing
18 renewable facilities on disturbed lands is U.S. EPA's
19 Repower America's Land Initiative, which highlights the
20 importance of location when siting renewable facilities
21 and encourages using disturbed lands. As part of that
22 effort, EPA developed and provided California Brownfield
23 Site Maps to the public to assist in identifying the
24 renewable potential of disturbed land sites. There is
25 also a project being funded by the Energy Commission's

1 PIER Program to study the effects of PV energy system on
2 landfill caps, and to develop a guidance manual for
3 landfill-based PV, which could help develop PV on
4 thousands of acres of closed landfills in California that
5 have high potential for solar energy technologies.

6 So that's a very high level summary of the
7 discussion in the Renewable Status and Issues Report that
8 relate to today's topics. There's much more information
9 in that report than I was able to cover in this
10 presentation, so I encourage parties to look through the
11 document as we move forward and consider it when we're
12 developing recommendations for future strategies and
13 actions.

14 So now I think we'll move on to our first panel.
15 I'll introduce Matt Coldwell from the Energy Commission's
16 Electricity Analysis Office, who is our Moderator.

17 MR. COLDWELL: Thank you, Suzanne. My name is
18 Matt Coldwell. I'm with the Energy Commission's
19 Electricity Analysis Office. I'd like to start by
20 thanking the panels for participating in this morning's
21 discussion on Preferred Site Characteristics, Priority
22 Areas for Renewable Development.

23 As Suzanne mentioned, location does matter. It
24 matters for a variety of different reasons, and it
25 matters to different people for different reasons. It

1 also matters depending on the size of the project and the
2 technology of the project. And so this discussion this
3 morning isn't going to focus on any particular technology
4 type, or project size, this is sort of an all
5 encompassing discussion.

6 And so the purpose of this morning's panel is to
7 start the discussion on what the very specific site
8 characteristics are of these preferred areas in the
9 state. It's hard to locate preferred geographic areas in
10 the state if we don't know what those geographic areas
11 are comprised of, and so that's what this discussion is.

12 And I'd also like to discuss, of those specific
13 characteristics in your perspective, and each of the
14 panelist's perspective, what the highest priority
15 characteristics are.

16 Also part of this morning's discussion is
17 identifying what datasets, information, resources are
18 currently available for identifying areas throughout the
19 state that have these types of site characteristics, what
20 datasets and resources are needed that aren't available
21 right now, that could be useful in identifying these
22 types of areas, and what are the barriers for that type
23 of data and information to become publicly available.

24 And finally, also, how this type of analysis and
25 type of information, how it could be utilized in sort of

1 a planning process.

2 So as you can see, we have a number of panelists
3 today, which I think is a reflection of the diversity of
4 perspective on this subject matter. So, as the
5 Moderator, I just have a couple things I request of the
6 Panelists, the first is to try to be as specific as
7 possible in your discussions and any recommendations you
8 may have; and the second, which I think is the more
9 important one, is that during your opening remarks, and
10 maybe for the audience's benefit here, each Panelist will
11 have opening remarks to make, and we'll go around the
12 table and, then, after that, we'll open it up to more of
13 a question and answer session.

14 So, for the opening remarks, it's important that
15 we keep it within the three to five-minute range, the
16 four-minute mark being the sweet spot, if you will. So I
17 think we should just go ahead and get started this
18 morning, and we'll get started with, to my right here,
19 Ginger, go ahead and introduce yourself and get us
20 started.

21 MS. TORRES: Hello. My name is Ginger Torres and
22 I'm from PG&E, and I work in PG&E's Environmental Policy
23 Department. And I want to thank the Commission for
24 hosting this workshop and for inviting us to attend.
25 PG&E is committed to meeting California's aggressive

1 renewable energy goals, while delivering safe, clean, and
2 cost-effective energy to our customers.

3 The 2011 Renewable Portfolio Standard Request for
4 Offers, in particular, was a record breaking year for us
5 and I just wanted to talk a little bit about some of the
6 environmental considerations that PG&E puts into review
7 of some of the procurement offers, and how that relates
8 to what we're talking about today in these workshops.

9 PG&E conducts an environmental due diligence
10 process on procurement, offers an assessment, and
11 considers the environmental aspects and the impacts of
12 projects and how these factors may impact project
13 viability. So the importance of appropriate site
14 locations is factored into our review of procurement
15 offers, and so any information that can be provided
16 regarding a consensus around appropriate areas for
17 renewable energy development will help with our
18 procurement solicitation process.

19 PG&E recognizes and supports the importance of
20 and the strategic collaboration in meeting RPS objectives
21 in an environmentally sound manner. We strive to procure
22 power from the viable and cost-effective projects for our
23 customers; through collaborative forums, we are making
24 progress towards these goals. For example, PG&E has been
25 an active participant in the Desert Renewable Energy

1 Conservation Plan. We've also participated in the Solar
2 Programmatic EIS, so on both State and Federal efforts,
3 we've been making an effort to provide feedback to
4 agencies on the Renewable Energy Zone identification
5 processes throughout California and the Western United
6 States.

7 We're also involved in other collaborative
8 planning processes that are held by other organizations
9 such as the American Wind and Wildlife Institute to site
10 appropriate wind energy facilities, and the California
11 Transmission Group to provide transmission for renewable
12 energy facilities.

13 Consensus around priority areas for renewable
14 energy development, including storage and transmission,
15 is particularly important because it will provide
16 certainty for utilities on many levels from the
17 development of in-house generation, to procurement of
18 energy resources, to transmission planning. Likewise,
19 consensus on inappropriate areas for renewable energy
20 development would also be helpful so we'll know which
21 areas to avoid.

22 Stakeholder processes that determine priority
23 areas will help minimize siting and investment risks for
24 both developers and utilities. Again, thank you for the
25 opportunity to make these remarks.

1 MR. SALAS: Hello. My name is Roger Salas. I am
2 the Distribution Supervisor for SCE, for a group of
3 Engineers who study all the generating connections that
4 come to the SCE Distribution System. Our group of
5 Engineers basically reviews the applications, studies the
6 applications, and provides the impacts that the generator
7 projects do to our distribution system, and provide a mix
8 of services as to how to mitigate those issues.

9 Just, you know, I'm going into the presentation,
10 and basically SCE already provides geographic
11 representation data to developers in the form of maps as
12 far as to where are the best locations to site renewable
13 generation. Developers can download SCE's maps and get
14 information all the way up from the transmission system,
15 down to the individual distribution feeders in SCE.
16 Developers can look into these maps and determine which
17 areas of SCE's territory is transmission constrained, and
18 we'll get into a little bit more of that in a minute.
19 They also can focus into specific areas within our
20 service territory in looking to the available capacity of
21 our sub-transmission systems, those are our 66 and our
22 115 KV systems. And even further down, they can look
23 into our substation, with a particular area of interest,
24 and look into how much capacity is available at the
25 substation level. And more importantly, even going even

1 further, Applicants or developers can look at the
2 available capacity of our 12, 16 and 33 KV circuits, and
3 those circuits that have available capacity, we have the
4 finest -- SCE's preferred locations because those
5 circuits have the characteristics of having significant
6 amount of load in small amounts of generation. So, for
7 us, those are the circuits where Applicant or Developers
8 can proceed to propose projects in those areas. And
9 locating in those areas will give the Developers the best
10 possibility of interconnecting quicker and less
11 expensively. Next.

12 Talking about transmission constraint areas that
13 we, SCE service territory, have laid out, a large portion
14 of SCE service territory is within transmission
15 constraint areas. What that means basically,
16 transmission constraint areas can be thought as areas
17 with little or no operational margin to handle
18 redistribution of network power flows without potentially
19 impacting the grid reliability. In such areas, even
20 small changes to our transmission network flows can
21 possibly have significant transmission system upgrades.
22 So basically what that means is that, even projects that
23 are connecting in those areas that are transmission
24 constrained down in the distribution level, even small
25 projects like that can create changes to the power flows

1 and the transmission systems, and if those transmission
2 systems are not capable of handling those rearrangements
3 of the power flow, that can trigger potential reliability
4 grid impacts, which could potentially trigger large
5 transmission upgrades, even for small distribution
6 projects. So, for us, that's one of the biggest concerns
7 that we have. Next.

8 So for us to be successful in determining or in
9 locating projects that would be installed quicker and
10 less expensive, will be to locate -- extremely important
11 -- is to locate -- site those projects in areas that are
12 not transmission constrained. And doing so will decrease
13 the interconnection cost and application time. So,
14 basically speaking, in areas with transmission constraint
15 areas, renewable development may face significant cost,
16 time, and environmental challenges to the transmission
17 issues. And, on the other hand, renewable development in
18 areas with no transmission constraints can be avoided or
19 reduced significantly if sited in areas with no
20 transmission constraints.

21 So our message here today is sort of simple, is
22 utilize our maps, download them, understand them, study
23 them, and propose projects in those areas that are not
24 transmission constrained, and propose projects on those
25 circuits that have available capacity on them currently,

1 and that will give you the best chance, or that will be
2 the most probable locations where, you know, projects can
3 interconnect quicker, with less impacts to the
4 distribution system. Thank you.

5 COMMISSIONER PETERMAN: Quick follow-up question.
6 I just wanted to clarify that your maps, though, don't
7 consider any environmental considerations?

8 MR. SALAS: No, our maps are mainly for
9 engineering purposes.

10 COMMISSIONER PETERMAN: Okay. Thank you.

11 MR. HOWARD: Good morning. Randy Howard,
12 Director of Power System Planning and Development for Los
13 Angeles Department of Water and Power. As I've indicated
14 in previous workshops, the POU and LADWP, in particular,
15 model is different than the IOUs'. A priority and
16 objective that we have in our development of renewables
17 is a long term strategic ownership operation opportunity,
18 and so when we pursue renewables, we're really looking at
19 where would we build our own if we had the ability to,
20 without consideration of the tax credits, and therefore
21 we're really entering into the PPAs, and PPAs with
22 options to own strategically, to ensure that our
23 ratepayers get the financial benefit, but that, long
24 term, it really is our desire to own and operate.

25 So the map that's up there shows -- that's fine

1 -- the first one just outlines the transmission systems
2 that LADWP owns and/or operates, and so that's where we
3 have focused historically on our renewable developments.
4 And we have issued a number of RFPs. We do most of our
5 procurement activities currently through Southern
6 California Public Power Authority. We try to bring in
7 all of the other POUs in Southern California and jointly
8 develop renewable projects together, obviously to reduce
9 risk and ensure that we can get to a size that brings
10 benefits to all of our ratepayers.

11 Historically, we have in all of our RFPs, we have
12 outlined where we have excess capacity, so we'll list the
13 stations under which we're interested in receiving the
14 renewable energy, and that will be the focus of our RFP.
15 In our January 2011 solicitation, we had well over 200
16 proposals. Out of those, we shortlisted a number of them
17 and one of the things we decided to do is, there were a
18 number of good projects out there that we had interest
19 in, but for one or more reasons, we had issues as to
20 going forward, so we notified those parties that they
21 didn't make the short list, but we determined to open --
22 put an open and continuous RFP on the street, and that
23 exists today. So these same proposers can come back,
24 they can refresh their initial proposals, and hopefully
25 get into our short list where a negotiation would occur.

1 Can you go to the next slide?

2 This slide outlines where we have completed and
3 projects are currently operational. We entered into a
4 number of wind project agreements in the Pacific
5 Northwest, we have a little over 500 megawatts there. We
6 have a project in Southwest Wyoming, about 300 megawatts
7 in Southern Utah, and then a number of projects in the
8 Tehachapi's. And that is where our focus area is
9 currently, and I'll talk a little bit more in the next
10 slide. But what we're also attempting to do, as we're
11 working on our divestiture of coal strategy, we're trying
12 to ensure that those valuable transmission systems that
13 are owned and paid for by our ratepayers could be
14 utilized for renewable purposes going forward, and we see
15 quite a lot of opportunity there.

16 The other criteria for LADWP are an attempt to
17 cluster our projects. Again, when you have a desire to
18 own and operate long term, you're going to have
19 resources, you're going to have labor at these locations.
20 What we want to do is cluster within a region under which
21 we could have our labor resources, or local labor
22 resources that would report to LADWP, and we would be
23 able to still have some level of management structure.
24 So we do attempt to cluster, and we have three primary
25 regions we cluster in, one in the Pacific Northwest, one

1 in the Utah vicinity, in Tehachapi, and we hope in the
2 near future to have a cluster down in the Imperial County
3 Area. Next slide, please. One more click. Thank you.

4 So this just outlines some of the projects that
5 are currently in queue. Going forward, we have a lot of
6 in-basin solar focus, we have utility-built, meaning that
7 we have our own crews building solar on City facilities,
8 on LADWP facilities within the City, as well as outside
9 of the City. They are just completing this month the
10 Adelanto Solar Project, our 10 megawatt project in which
11 we have hired a new utility craft helper, we call it a
12 utility craft helper, we're trying to help build up a
13 labor pool for our long term needs, and we think this is
14 a good way to do it, train them on installing energy
15 efficiency, as well as solar systems, and they've done a
16 tremendous job on the Adelanto, and they've just started
17 construction on our (inaudible) solar.

18 We're in permitting on our Owens Valley Solar
19 Project that is on the disturbed City owned land. We
20 hope to develop 200 megawatts, ourselves, at that
21 location, and then our RFP is going out this week for our
22 feed-in tariff that will be on the street for several
23 weeks and we'll start then evaluating our proposals on
24 our first 10 megawatts. If that goes as successfully as
25 we think it will, we probably see numbers beyond the 150

1 megawatts, but right now we're putting in our Integrated
2 Resource Plan, at least 150 megawatts, now, by 2016.

3 We do own and operate a wind farm called Pine
4 Tree in the Tehachapi's, we have acquired substantial
5 land adjacent to that project, and we have another wind
6 project projected to be built in that area. We certainly
7 have some environmental concerns up there related to
8 avian issues. We hope to address those and have a
9 successful project, long term.

10 As indicated, geothermal is an important resource
11 for us long term as we divest out of coal, so we own a
12 number of properties down in Imperial County, and we have
13 a joint SCPPA project with Imperial Irrigation District,
14 with the proposed first 50 megawatts by 2017 and the
15 potential of substantially more. We are also working on
16 some geothermal in our lands in Owens Valley, up near the
17 Mammoth area. We own approximately 500 square miles of
18 property in Owens Valley, several good potential
19 properties for geothermal, and we do hope to develop some
20 of those projects.

21 Our biggest transmission project in our queue is
22 our Barren Ridge Renewable Transmission line, to bring
23 transmission line from Barren Ridge in the Tehachapi's
24 down into Los Angeles. It will tie-in directly to our
25 Castaic Power Plant, which is a 1,250 megawatt pump

1 storage. Our objective there would be to put a pump
2 storage in direct connection to these renewable
3 facilities in the Tehachapi's. That's projected to be
4 operational by 2016, and we have a large number of
5 negotiations and projects to fill that line, so when it
6 does become operational, those projects will help meet
7 our 33 percent objectives. Thank you.

8 COMMISSIONER PETERMAN: Just a quick follow-up
9 question, Randy. You mentioned that your Owens Valley
10 facility is on a disturbed land site.

11 MR. HOWARD: Correct.

12 COMMISSIONER PETERMAN: I was just wondering, is
13 that something that you, when you're looking in your
14 cluster areas, do you first try to identify those types
15 of sites first? Or did it just happen to be a disturbed
16 site?

17 MR. HOWARD: No, it was intentional in trying to
18 find disturbed land. Obviously, all the land in Owens
19 Valley is quite sensitive. I think the Department, while
20 we've had a lot of criticism over the years, has done a
21 great job preserving the environment up there, and so we
22 did attempt to find disturbed land. I didn't mention,
23 but we do have, as well, a five megawatt solar pilot
24 project proposed for the Owens Dry Lake on lands that we
25 own. The objective there is to determine, could solar

1 placed on some of that dry lake assist us in the dust
2 mitigation that is such a problem for our utility up
3 there. And so it will be a pilot, and we'll see how the
4 results come out of it. Obviously, there's substantial
5 potential if that were to work as an option long term.

6 MR. LONG: Hi. I'm Noah Long from the Natural
7 Resources Defense Council. And thank you for the
8 opportunity to speak on this panel today. I'm really
9 impressed with the amount of work that you guys have done
10 over the last year or so, and in the last IEPR process,
11 it's a mountain of information in trying to figure out
12 where the right sites for renewable energy are, and the
13 right scale of renewable energy to minimize impacts and
14 maximize benefits. And this process has really been
15 quite impressive in that regard. And I'm very pleased to
16 be a part of it going forward.

17 NRDC has done a fair amount of work over the last
18 several years to try and identify sites to minimize the
19 environmental impact and maximize benefits from renewable
20 generation. As a part of a number of the processes that
21 were mentioned earlier, including the RETI process, we've
22 been actively involved in the Federal Programmatic
23 Environmental Impact Statement process, and we're
24 currently actively involved in the Desert Renewable
25 Energy Conservation Plan. And I will say, I think, it's

1 really important that those processes are linked, that we
2 find ways to ensure that the zones identified through the
3 Programmatic Environmental Impact Statement, as well as
4 the lands identified for mitigation or conservation to
5 that process, are linked into the DRECP process; I think
6 it's not clear to all stakeholders at this point exactly
7 how that will work.

8 But I'll spend just a moment, first, if I may,
9 talking about some of the information that I think we've
10 actually submitted before, but just to refresh folks'
11 memory on our characteristics that we've developed with a
12 number of other environmental organizations, and I won't
13 list them all now, but we'll file in our comments, the
14 document that we developed a couple of years ago, to help
15 sort of identify the kinds of characteristics that we're
16 looking for. And then, after that, I'd like to just take
17 a moment to talk about what we think of as one of the
18 most important and exciting examples in California of an
19 area that faces somewhat of the chicken and egg kinds of
20 problems that I think the Commission is concerned about
21 today with the various sieves that might filter out
22 projects, and if a project is facing barriers from one of
23 those filters, then it may not get through the hurdle
24 even if, on balance, it's an excellent project.

25 Just at first, if I may, in identifying the kinds

1 of sites that we've focused on. We first encouraged
2 developers and planning agencies to look at mechanically
3 disturbed locations, locations that have been already
4 converted from their natural habitats, and are no longer
5 sites for native vegetation, or wildlife species. It is,
6 of course, it could be on public or private land, or
7 various jurisdictions.

8 Similarly, areas of low resource value that are
9 near to degraded and impaired lands, brownfields are an
10 obvious example, and I think the work that EPA will be
11 talking about are great opportunities on brownfields.
12 Certainly, areas in and around urban core provide a
13 number of benefits, and these can be projects of various
14 sizes. I think there's been a focus to sort of divide
15 between Distributed Generation and large-scale
16 generation, but we think there's opportunities for
17 various sizes, depending on the project scale. And those
18 kinds of projects obviously provide additional benefits
19 in terms of jobs in urban areas, minimizing growth
20 impacts, reducing the need for new roads, and can
21 sometimes be close to existing substations, projects that
22 use municipal wastewater, or have access to municipal
23 wastewater for their either cleaning needs, or other
24 project needs, as well as projects that are already near
25 existing Federally designated transmission corridors. I

1 won't go at great length today into the identification
2 that we've done to identify categories of high conflict
3 lands, but I'll also file those in our comments today.

4 But I want to move on, if I may, just for a
5 moment, just to talking about the example of an area that
6 I think is particularly important to the State and needs
7 a little bit more attention in order to make sure it gets
8 to the finish line. And that is the close to 90,000
9 acres in Central Valley's Westlands Water District, that
10 has been identified as drainage and physically impaired,
11 or chemically altered, no longer suitable for ongoing
12 agriculture. There may be additional lands in that area,
13 close to up to 200,000 acres, and these are lands that
14 have few existing environmental conflicts compared to
15 many of the public lands that have been considered for
16 large-scale solar projects. It is close to existing
17 transmission and additional transmission capacity could
18 also help in terms of balancing with the Helms Pump
19 Storage Facility, to more efficiently use that facility.

20 Additionally, having regional diversity in solar
21 generation, we believe, would help in terms of balancing
22 and integration. Obviously, solar projects have broadly
23 similar characteristics in terms of their type of
24 production, but to the extent that there's regional
25 diversity, variations in cloud cover, and obviously even

1 variations in other weather events that impact that
2 solar, as well as just east and further east and west
3 projects will have some beneficial impact to grid
4 balancing.

5 I am concerned that this project, as well as a
6 number of other projects, do face somewhat of a chicken
7 and egg problem in terms of transmission identification.
8 That Westlands project, as far as I understand, has not
9 been identified as a priority for transmission expansion
10 because of -- and the reason that's been cited is -- lack
11 of developer interest, despite the fact that there's been
12 gigawatts of potential project interest from developers,
13 but those same developers are facing transmission
14 constraints. So, we have a classic chicken and egg
15 problem that I'm hoping this Commission can help us
16 overcome.

17 Of course, unemployment is a problem everywhere
18 in California, but just speaking for a moment, I think
19 that the Central Valley is, of course, not immune to
20 those problems and has faced really significant
21 unemployment problems. The Stanislaus County, I believe,
22 has 17.4 percent, San Joaquin, 16.7 percent unemployment,
23 and unemployment rates in that area are really high,
24 they've been hard hit by the recession, and I think the
25 opportunity for renewable development is just the sort of

1 opportunity that could be really meaningful there.

2 I just want to talk a little bit about process
3 and planning, as well as data management. I will say,
4 there are a number of -- there's a lot of information,
5 you guys have done a great job at this Commission, in
6 terms of creating new information. I think, in terms of
7 data management for wildlife and environmental concerns,
8 there is a fair amount of siloing that happens, project
9 developers in some cases develop their own information,
10 Counties sometimes hold some information, as well as
11 ongoing information about project impacts. And in our
12 view, there hasn't been enough statewide sharing of that
13 information in order to really facilitate ongoing
14 permitting and reduce impacts.

15 Similar problems exist, although different in
16 kind in some ways, with regard to transmission planning.
17 I'd like to bring the Commission's attention to a process
18 in the MISO Balancing Area, where they identify
19 transmission plans based on multiple potential benefits,
20 so a project that may not be viable under a single
21 benefit allocation can be weighed with regard to multiple
22 system benefits, and therefore might get it across the
23 hurdle -- sorry, across the finish line.

24 We'll be filing a number of particular resources
25 in our comments that we think will be useful, but in

1 general we're hoping that the Commission can help us move
2 forward particularly with regard to this transmission
3 planning effort in terms of finding ways to encourage
4 single conversations in single forums, among both the
5 Investor-Owned Utilities, as well as Publicly-Owned
6 Utilities, for projects of joint interest, and projects
7 that have multiple benefits, so bringing renewable
8 resources on line, adding additional integration
9 services, as well as simply traditional reliability
10 concerns, access to storage, and so forth. And with
11 that, I'll leave the rest of my comments for responses to
12 questions. Thank you.

13 CHAIRMAN WEISENMILLER: Hi. I just wanted to
14 follow-up on a couple things. As you're probably aware,
15 in trying to develop for the ISO the Renewable Portfolios
16 this year, Commissioner Peevey -- President Peevey --
17 Commissioner Florio, and myself, have tried to put more
18 of a policy overlay on that, and so what we did is we
19 first started with our staff, had collected all the
20 existing projects and their status, whether they had
21 PPAs, or where they were with PPAs, whether they were in
22 permitting, organized all of those, and then tried to
23 construct scenarios around least cost, or least
24 environmental cost, and the thing that was really
25 striking was that, for some of the areas where we have a

1 strong policy preference, like you said Central Valley,
2 West Mojave, IID to some extent, that we were facing this
3 chicken and egg problem, that it was pretty clear that
4 people, you know, weren't developing projects there
5 because there wasn't transmission, and so, as we're
6 trying to come up with sort of a least cost, least
7 environmental package, the fewest number of transmission
8 lines, you're suddenly finding that areas which, from a
9 policy perspective we really want to do projects, you
10 know, just weren't making that cut. And so, at this
11 point, one of the things we're struggling with, and I
12 think the three of us have to put together something
13 roughly in the next week saying, okay, because of this
14 chicken and egg problem, here is our policy preference
15 for areas we want projects -- where we want to have the
16 transmission system built out to the areas where we want
17 development to occur.

18 And as I said, certainly everyone has their list
19 of that, but I think there's a certain amount of
20 consensus, I'm not quite sure if I can say among the
21 three of us yet, but we're getting there, between some
22 degree of focus on West Mojave, Central Valley, and IID
23 as areas which certainly, you know, meet the basic
24 criteria of very important opportunities for California
25 in terms of dealing with high unemployment, I think a

1 certain degree of environmental preference in terms of
2 looking at both the Solar PEIS, and also DRECP, where
3 we'd want to locate those. So certainly, I encourage
4 NRDC to weigh in on that aspect of stuff as we are -- I'm
5 not sure if you filed comments in the ISO stakeholder
6 process on our document, but again, that's where we're
7 trying to overlay that policy preference into the
8 transmission planning.

9 MR. LONG: I believe we filed, actually, a draft
10 of these comments along with other comments on that
11 earlier this week, but we'll follow-up and make sure that
12 we do. Thanks for that --

13 CHAIRMAN WEISENMILLER: Okay, and if you could
14 send it to Kevin and I, that would be good.

15 COMMISSIONER PETERMAN: I have just a follow-up,
16 a quick question for you, Chair, on that before you go to
17 your next question. And so, you talked about the chicken
18 and egg problem with transmission and where it's
19 currently planned for and where we're going to build out.
20 Have you all had discussions about, when we have new
21 transmission lines that haven't been planned, at what
22 point in time will that happen?

23 CHAIRMAN WEISENMILLER: Well, this would be
24 certainly driving the new transmission lines, so, again,
25 part of the issue that Noah alluded to, if you look at

1 the Central Valley, there are at least three
2 opportunities, you could get a little bit of capacity
3 with some reconductoring, you could get -- which is very
4 cheap -- you can get more capacity with a slight
5 extension of lines, and then you could go to a 500 KV
6 line for a billion dollars. So, certainly, the question
7 is where in that supply curve do you want to go, and
8 hopefully it's more like Step 2 than the billion dollar
9 project. But, again, that's part of the struggle from
10 here, and then that gets you back to the question about
11 how much development potential is there, really, in that
12 area? You know, is there a billion dollars worth, even
13 from your assessment? Probably not. But it would be
14 good to get something going so we can understand what the
15 potential is and maybe eventually convince ourselves that
16 it should be a bigger build-out.

17 MR. LONG: Yeah, I think that hits the nail on
18 the head, and I think obviously to the extent that you
19 can do a least risk first, that tends to be a good
20 approach, although I think there is a need at some point
21 in transmission planning to simply take the bull by the
22 horns and to the big investment, and that really has to
23 be done when you have a pretty good sense that, when you
24 do that, you know, if you build it, they will come. And
25 I think we're getting a better sense of just how much is

1 available; I think everybody has been surprised by how
2 much land has come available there, and it's more and
3 more all the time, and I think we're pretty excited by
4 that resource and we're hoping there will be certainly
5 some of level of that additional investment for new
6 capacity in that area.

7 CHAIRMAN WEISENMILLER: I think the other two
8 areas we struggled with, again, more on the environmental
9 perspective, was that we did not develop an out-of-state
10 case at all, and part of it was frankly, having said
11 we've gone through and have some degree of assessment
12 from DRECP about the environmental impacts in California,
13 much less certain of what the other projects are in the
14 west and what their environmental characteristics are. I
15 don't know if NRDC has much confidence in sort of the
16 west-wide types of screening studies.

17 MR. LONG: I would prefer to provide some of that
18 in my comments, but I will say, you know, the PEIS is not
19 just a California-focused --

20 CHAIRMAN WEISENMILLER: Sure, sure.

21 MR. LONG: -- document. And we do see a number
22 of opportunities. I'd like to commend Mr. Howard, for
23 example, we think there are a lot of opportunities on the
24 far side of their transmission lines. I know of a
25 project, I think they have 300 megawatts of wind coming

1 in on the line that goes to IPP already, the connection
2 there has room for another 700 megawatts of wind, and
3 there's interest from developers there, so I think
4 utilizing existing transmission should obviously be the
5 first priority. But there are a number of really
6 exciting areas outside of California that could be
7 expanded with less impacts than, I think, some of the
8 projects that are being analyzed in California. And
9 that, of course, I'd just like to reinforce, provides
10 additional benefits in terms of geographic diversity
11 because these projects are all intermittent to some
12 extent, but to the extent that intermittency is not
13 coincident, I think California will see real benefits
14 there. So I do hope that we can continue to reach out to
15 other states with that plan in process.

16 CHAIRMAN WEISENMILLER: Good. Thanks.

17 MS. PECK: Good morning. Thank you so much for
18 having me this morning. My name is Cara Peck and I work
19 on -- Clean Energy and Climate Change Office -- issues
20 for the U.S. Environmental Protection Agency.

21 And from the U.S. EPA's perspective, in addition
22 to broadly promoting renewable energy, what we really
23 emphasize is looking at what's been mentioned a couple
24 times this morning, is contaminated, degraded,
25 underutilized, fallow Ag lands, whatever type of label

1 you want to give them, but giving these sites a new life
2 and saving the pristine sites for other uses, or not
3 uses.

4 And a couple of things, first of all, when you
5 utilize these lands instead, obviously there's going to
6 be less environmental concerns and, because of that, with
7 the reduced environmental impacts, you're looking at --
8 well, you should have a quicker and an easier time with
9 your environmental review process, in addition to the
10 environmental benefits.

11 A couple of things that we've seen a lot working
12 on this is that, it's been mentioned again, the
13 interconnection, transmission, and definitely liability
14 concerns is one of the biggest barriers for contaminated
15 sites, and it's something that, as a Federal Agency, we
16 continue to work on, but in terms of what's needed,
17 that's certainly something that needs to happen if we
18 want to see more building on these contaminated sites.

19 And I thought that one thing that would be good
20 today is to introduce a couple of the resources that we
21 put together, EPA, that can help prioritize and show some
22 of these contaminated sites, so next slide, please.

23 I've been working about the last year or so on a
24 project with the National Renewable Energy Laboratory.

25 It was mentioned earlier that EPA, our Headquarters

1 Office, runs our Repowering American's Lands Initiative,
2 which has a lot of great resources for identifying and
3 troubleshooting how to develop on contaminated lands, and
4 we took that a little bit -- a step further for
5 California. And with this mapping project, we had State
6 sites, as well as Federal sites, the whole gamut from
7 Federal, Brownfields, Super Funds, State Cleanup Sites,
8 and so we had almost actually 12,000 sites that we looked
9 at, and we ran them through a screening process looking
10 at resource potential, size, slope, all the different
11 characteristics that you would look at when deciding what
12 to build on, and with that we had these results that
13 should be going live, online, in the next month or so.
14 And the best tool, I think, is the Google Earth Mapping
15 Tool, which is an interactive mapping tool. You can
16 either look at statewide, which is this map you'll see on
17 the right that kind of shows the trends of where the
18 degraded sites are, which I think could really help in
19 transmission planning, and then also on the interactive
20 mapping tool, each site if you start by Zip Code or where
21 you're interested, it actually has a pop-up box, which
22 will have a lot of information specifically for that site
23 -- site owner, cleanup status, size, slope,
24 characteristic, all of that. So we're really trying to
25 do what we can to make those sites available. So, again,

1 this should be, in about a month or so, live online and
2 it will also include all of the data, which I know for
3 developers is good because they can import that right
4 into their GIS systems to help with that.

5 And the next resource I'll go over was released a
6 couple weeks ago and this is these solar and wind
7 decision trees, which are really focused on looking at
8 contaminated, under-utilized lands, specifically in urban
9 areas so they can be used in others. And what these are
10 for is State or Local Government where maybe they're
11 looking at all of their different sites and they have a
12 whole list, and trying to narrow it down, but not needing
13 the resources to have feasibility studies on all of those
14 sites. So it allows them to actually do a lot of the
15 work themselves, and look at it and go through different
16 screening processes, and getting it down to maybe where
17 you have just a handful of the highest priority sites,
18 where you can focus your resources, and then have further
19 feasibility studies on those sites. And we did this, we
20 piloted this project with the City of Richmond, and we're
21 looking at using other pilot cities in California in the
22 very near future. I think that's all I have for today.

23 COMMISSIONER PETERMAN: Thank you. I will say
24 I'm excited to hear about this site and that it's going
25 live, and even just with the five panelists we've had so

1 far, getting some type of consensus towards how we can
2 prioritize, and perhaps the work that's being done on
3 each of these priorities and thinking about next steps
4 about how to overlay them. So I don't have any specific
5 questions for you, but looking forward to learning more.

6 MR. GAMPER: Good morning. My name is John
7 Gamper. I'm with the California Farm Bureau Federation.
8 I've been an advocate for them for the last 30 plus years
9 and most of that time I've spent it as a Land Use
10 Specialist, so I feel a little out of place on this panel
11 of energy experts, but I know that the Commission is
12 concerned about the protection of agricultural land in
13 the consideration of siting of the renewable energy
14 facilities --

15 COMMISSIONER PETERMAN: Excuse me, sir, can I ask
16 you to bring your microphone a little bit closer?
17 Thanks.

18 MR. GAMPER: I wanted to say from the outset that
19 we would encourage the consideration of a very
20 diversified portfolio and not to put all of your eggs
21 into one basket because there are different aspects of
22 each type of renewable energy with different types of
23 inputs and agricultural land.

24 One that we're most concerned about is solar PV
25 development, which is very land intensive for an

1 intermittent energy source. And we would encourage you
2 to continue to look at biomass, biogas, fuel cells, and
3 geothermal, which have much smaller footprint on our
4 State's agricultural resources.

5 I think it goes without saying that energy
6 development is a lot like residential development,
7 especially with regard to solar PV. Where the sewer
8 trunk line and the water line stops at the edge of town
9 is where the developers want to go. When you're talking
10 about solar development, you're talking about the grid
11 and where interconnection -- and interconnection is the
12 driving source -- so whether it's the end of that sewer
13 trunk line that's going to convert that next 160 acres,
14 or the substation out in the middle of the farmland
15 that's going to then trigger this industrial development
16 of farmland. We have grave concerns about that.

17 Our priorities would be to take, first of all,
18 all Williamson Act land off the table. You cannot say
19 that it is in the public interest to convert Williamson
20 Act land when there is other proximate non-contracted
21 land that is available and suitable for solar PV
22 development.

23 We know that there are hundreds of thousands, if
24 not a million acres in the state, of salt impaired,
25 drainage impaired land, where a lot of the land intensive

1 solar or renewable energy development can go. So we
2 think it's illegal, we think it's unconstitutional to
3 cancel a Williamson Act contract any more than it would
4 be for affordable housing.

5 Before the housing bubble burst, going back to
6 developers who are now solar developers, it was
7 affordable housing and forcing local jurisdictions to
8 take their fair share of affordable housing that was
9 driving conversion of prime agricultural land in the
10 state, so I think we need to step back and take
11 Williamson Act off the table. And we would also urge you
12 to consider taking prime farmlands, farmland of statewide
13 importance -- and unique farmland -- off the table. This
14 is a mapped by the Department of Conservation since 1982
15 on a bi-annual basis and I can tell you just from my
16 studies from college that, you know, we've lost 20
17 percent of our prime agricultural land in the state in
18 one generation, we've gone from 10 million acres to eight
19 million acres in about 25 to 30 years; we can't continue
20 on that path and allowing prime farmland and its very
21 close relative, farmland of statewide importance, and
22 unique farmland -- unique farmland is land that produces
23 one of the top 40 crops in the state, and we produce
24 about 300 crops -- so, bear in mind that you can't just
25 say it's "prime" when all productive farmland is included

1 in prime, unique, and statewide importance.

2 As far as the highest priorities, obviously we
3 believe that you should put renewable facilities that
4 have little impact on food production, and that would be
5 marginally productive or physically impaired land. We
6 sponsored Senate Bill 618 in the last legislative
7 session, it took effect January 1, that allows for
8 Williamson Act contracts to be rescinded at a very low
9 cost if the land is marginally productive or physically
10 impaired, again, as an incentive for solar developers to
11 look to the marginally productive land.

12 As far as datasets are concerned, again, you've
13 got the farmland mapping and monitoring program that has
14 been mapping this land since 1982, they know where it is
15 very well, you've got the USDA, NRCS maps, and I believe
16 the Commission is very familiar with that because they've
17 added their own maps with NRCS data on salt impaired
18 lands, so you are aware of where those lands are, as
19 well. And there's plenty of them out there.

20 As far as future barriers, I think budget
21 constraints obviously is a problem with the May revise
22 coming out and where we're going to be with other trigger
23 cuts to departments, and whether or not we can afford to
24 continue to expand dollars on mapping.

25 Another barrier, which is not related to the

1 maps, but one that I think is obvious, is the issue of
2 local controlled land use planning. We are very strong
3 supporters of local control of land use planning, even
4 though we don't always agree with what the Boards of
5 Supervisors do with respect to agricultural land or to
6 cities. The other is, of course, the industry's
7 objections to being told where they should develop. They
8 prefer the Wild West, they prefer going out and looking
9 at substations, drawing a radius around it, and deciding
10 which landowners they can pit against one another to get
11 the lowest possible value.

12 And how the maps can be used in the planning
13 process, obviously you need to have some planning. We
14 have a General Plan in the state, we have zoning laws so
15 that we can protect agricultural land for food
16 production. We have 6.8 -- we have seven billion people
17 on the planet, we're going to be going to 9.3 billion in
18 the next 40 years, and we're going to need every acre of
19 land that is up potentially for food production to be in
20 food production; we can't sacrifice it for renewable
21 energy when there are other very viable sites for
22 renewable energy, whether it's drainage impaired lands,
23 salt impaired land, desert land, public land, whatever,
24 but you've got to step back and take a breath and say,
25 "We're not going to sacrifice our prime statewide

1 importance in unique farmland."

2 And as far as the barrier of overturning the
3 contracts, well, obviously the contracts -- the
4 Williamson Act contracts -- have meaning, they have
5 constitutional meaning, and you can't just waltz in, pay
6 12.5 percent, and have the contract disappear, that is
7 against the Constitution, the Supreme Court has said as
8 such. So, overturning the contracts is really not an
9 option in our opinion.

10 And just one final comment, I'm sure I'm going
11 over my time, to comment on Mr. Weisenmiller's comments
12 about the goals of transmission, we would hope that you
13 would take into consideration the multiple goals of
14 transmission siting with reliability, helping to provide
15 some storage for renewable energy, for pump hydro,
16 especially for solar, and also the idea of providing an
17 incentive by providing the power line corridor to the
18 sites that are prioritized, as an incentive to get the
19 industry to utilize those sites, whether it's power
20 purchase agreements or power line corridors, you need to
21 have -- or CEQA exemptions, you need to have some very
22 significant incentives to get them away from their
23 current technique of pitting one land owner against
24 another to get the lowest price, and having scattered
25 development.

1 I would also tell you just briefly that we
2 disagree with the categorization of DG at 20 megawatts or
3 less. We believe DG should be really at about five
4 megawatts or less, and that utility-scale solar is
5 anything greater than five megawatts, because we're
6 talking 40 acres at five megawatts, and 20 megawatts is
7 160 to 200 acres, that's a large chunk of ground for
8 those who don't know what an acre is, it's about the size
9 of the L.A. Coliseum, the footprint of the L.A. Coliseum.
10 One football field with the track is about one acre. So
11 you've got 160 to 200 of those? That's a big piece of
12 ground. So I hope you keep that in mind when you think
13 about the impacts on our agricultural resources.

14 MR. DROBEK: My name is Ryan Drobek. I'm with
15 the Center for Energy Efficiency and Renewable
16 Technologies. Thank you for inviting us to comment on
17 this. I have, and CEERT has been involved with the RETI
18 process. We co-facilitated that with Energy Commission,
19 as well as we are actively involved in the DRECP and
20 we're actively involved in the BLM's PEIS.

21 I think where I want to start is at the preferred
22 characteristics for site prioritization, and with the
23 point that each project is unique, and what it needs to
24 be viable. And so, creating just a simple box that can
25 be applied to large regions sometimes presents problems

1 in not identifying the unique characteristics that
2 projects need, or of that site. And so interconnection
3 permitting, economic development, all play a role in the
4 quality of the site, but there's many other ingredients
5 that sort of make up the soup that makes a site viable or
6 not. High quality resource is a main component of that
7 and, not losing site of parcelization in competing land
8 uses, ability to establish site control, access to
9 infrastructure beyond just transmission, water, and labor
10 sources, are all factors in what make a project viable.

11 And beyond that, because industry and developers
12 themselves are going to have to be the ones that make a
13 project, sign the contracts, and bring these projects to
14 fruition, including them in any sort of siting process is
15 going to be critical. And establishing that those sites
16 not only have all the characteristics that you might want
17 to establish for policy reasons, which we think is
18 incredibly important, but doing so, as well as making
19 sure those sites are viable is important.

20 And so, beyond looking at each of the
21 technologies, which we know in the presentation earlier
22 we were looking at the different resources and we were
23 looking at different site characteristics for each type
24 of technology, there is a possibility also of different
25 technologies sharing sites, wind and solar. In the

1 DRECP, we've been looking at areas that have sort of
2 combined characteristics that would allow them to both be
3 developed or wind or solar, and possibly combined, and
4 this gets to something I think Noah is talking about, and
5 has been mentioned before, is making the most use of the
6 transmission system, which when you combine different
7 technologies, you really can get the most out of the
8 integration and the flexible nature of these projects.

9 Right now, we're seeing a need for additional
10 flexible capacity on the grid right now, and while we
11 think most of these things can be taken care of at this
12 point, out at the ISO, and with how we deal with how
13 capacity is added onto the market, as renewables increase
14 in the percentage of the portfolio, making sure that we
15 have the right mix of projects on the grid to maximize
16 their positive benefits, I think, is a -- next slide --
17 is critical.

18 And so one of those -- an example of that is
19 solar technologies, you have different solar technologies
20 that have different characteristics. Solar thermal,
21 while requiring high levels of solar radiation, is able
22 to be made to store energy, which can make it produce
23 power after sunset and during the later peak, as well as
24 it is dispatchable, which is critical to integration.
25 While solar PV can't necessarily use as high as the areas

1 with high solar radiation because of associated heat,
2 they can make use of lower radiation than solar thermal
3 and are more flexible in the size of project, as well as
4 the site characteristics that they use to be placed
5 around the state.

6 And so, you can go to the next slide, this is a
7 slide that shows sort of, in the DRECP, areas that were
8 defined as areas for develop and focus areas, and so what
9 you can see is the red hashed areas, the areas that we
10 sort of selected as parcels that would be -- that should
11 be studied for sort of more development. And you can see
12 the un-red hashed marked, sort of the white little dots,
13 those are all houses, and then the big red square up in
14 the left corner is about the approximate size of a 100
15 megawatt project.

16 So the point of this is that where you direct
17 development, and where you highlight parcels, and where
18 you prioritize will affect the type of projects you get
19 out on the other end. And so any planning process and
20 prioritization, you need to be looking at what you are
21 wanting to get out on the other end as far as the mix of
22 and types of projects that you're going to get because,
23 by selecting certain qualities and certain types of
24 sites, you're going to get a certain type of projects out
25 the other end. And so that needs to be a critical part

1 in any discussion about site prioritization.

2 And the one final point, I was glad that there
3 was a prompt about the issue of transparency and data.
4 This has been a continuing challenge in the DREC process
5 and we understand that there are, you know, many
6 different levels of Federal, State, and Local Government,
7 and different agencies at different levels, complex
8 interactions that often make the waters a bit murky for
9 stakeholders when we're looking at this, and we think
10 this challenge will continue with the little more local
11 focus, and with bringing in Local Governments in going
12 around the state, because you'll still need all these
13 different layers of government and agencies to permit
14 projects, and we're glad that this is -- we've seen
15 through RETI and DRECP and the PEIS, this is an iterative
16 process, we're learning as we go, and we're glad we're a
17 part of the conversation and glad that the IEPR is taking
18 up this question. And we'll look forward to working with
19 you. Thank you.

20 MR. WHEELER: Good morning, Commissioners.
21 Michael Wheeler from Recurrent Energy, I'm the Director
22 of Policy Initiatives. I did prepare a presentation to
23 introduce my remarks and I'm going to stray from it a
24 little bit after having the opportunity to listen to
25 everybody else. So, why don't we skip a slide ahead and

1 I'll just introduce us.

2 We're a utility-scale wholesale developer of
3 photovoltaic projects. We've been quite active in
4 California and we have a number of projects contracted
5 with the Utilities. And typically we develop in the sub-
6 20 megawatt range. We also develop projects that are
7 larger than that, so I can do my best to speak to sort of
8 those two categories of development, but I'll also say
9 that I'm a little bit concerned that I'm the only
10 commercial developer that's on your panel today, and that
11 we are, in effect, the ground troops that are trying to
12 implement this renewable energy mandate, and so I'm going
13 to tailor my remarks to how policy and regulation affects
14 the work that we do in trying to achieve what I believe
15 is the larger goal, which is using the mandates and the
16 incentives that we enjoy today in order to improve the
17 renewable energy projects that we have, and improve that
18 product enough so that we can rein cost out and, when the
19 mandates and the incentives are gone, that clean energy
20 will not cost anymore to the ratepayer than conventional
21 energy.

22 COMMISSIONER PETERMAN: And I'll interject and
23 say I appreciate you offering kind of any general
24 comments that you think would reflect some of the
25 considerations that developers face, but acknowledging

1 that you're representing your own company.

2 MR. WHEELER: Certainly, I'll do my very best.

3 So I'll skip to the next slide and I'll say that -- I
4 would just open by saying that, at Recurrent Energy, we
5 are absolutely in favor of appropriate siting. That
6 being said, I think that I'll speak a little bit to the
7 process that we're a part of.

8 By having a procurement mandate for the investor-
9 owned utilities and the publicly-owned utilities, there
10 is this opportunity and this extremely competitive market
11 to provide the product that they are looking for, the
12 clean energy at the very lowest price possible, and all
13 of these criteria, as we are looking for sites to develop
14 are taken into consideration; we are looking for the
15 lowest cost, and we are looking for the highest value.

16 Now, that does not mean that we are interested in
17 running roughshod over environmental interests, or over
18 land use interests. What we're doing is we're trying to
19 maximize the criteria such that we can win the
20 competitive procurement solicitations. If we don't win
21 those solicitations, we go out of business.

22 So speaking to a couple of these, the stars are
23 really the most important attributes that we're looking
24 for. Obviously, interconnection costs far and away are
25 the largest variable of project development. If

1 transmission capacity isn't there, we're certainly not
2 going to be able to add transmission capacity for our
3 individual project to enable it to succeed, and then win
4 competitive solicitations. So we are looking for
5 transmission capacity probably first and foremost. That
6 has influenced the way our company develops and, thus, we
7 tend to operate in the sub-20 megawatt region because
8 it's easier to find available transmission.

9 That being said, that's not to say that larger
10 renewable projects in planned zones such as in the
11 Tehachapi's where the TRTP line was built to, can't be
12 favorable, as well. The state identifying a renewable
13 zone and building transmission to that zone can work, but
14 I don't think it is the one-size-fits-all model for all
15 renewable development.

16 The land economics are also extremely important
17 to understand, and I absolutely understand Mr. Gamper's
18 concerns and, fortunately, the competitive processes that
19 we have for procurement tend to favor not building on the
20 highest value land because usually the farmers who are
21 farming that land find that it is productive, find that
22 it is valuable, and they're not interested in negotiating
23 with us for purchase. We can't offer a high enough sum
24 if they are finding value in that land in order to have a
25 competitive project and move forward with confidence that

1 we could win a solicitation.

2 However, sometimes there are considerations in
3 those land designations that aren't readily apparent in
4 the high level land designation itself and, in our
5 conversations with farmers, those become clear and we're
6 able to identify what they feel is the true value of
7 their land; maybe it's favorable to us, maybe it's not,
8 but we at least have those conversations.

9 The impact of Bright Line designations saying,
10 "Let's take off the table these land use types" is to
11 identify that the rest of the marginal lands are the only
12 sources for land for developing renewables, and all of a
13 sudden what had no value and thus could be attractive for
14 development has high value and changes the economics of
15 the project.

16 So, I bring that to your attention because,
17 again, in our effort to try to ring cost out of projects,
18 optionality is important. And it's not that we favor
19 building on productive agricultural land, or biologically
20 sensitive land, we have an army of analysts that weigh
21 all of those considerations for cost and for highest
22 value to the project, and we end up with projects that
23 take all of that into consideration in order to deliver
24 the most attractive price possible.

25 And the last thing on this site that I'll say is

1 that, because there is so much competition for providing
2 the capacity that the utilities are seeking to meet their
3 33 percent standards, I think that it's misrepresented
4 how much development will occur. For example, there was
5 a recent auction last year called the Reverse Auction
6 Mechanism at the PUC, the RAM, and in that there was on
7 the order of a 20:1 ratio between the supply available
8 and bid into the auction for the megawatts that were
9 available to give out in the auction. Now, if you were
10 to take that snapshot and look at the projects that were
11 bid in, and how much land they covered, and where they
12 were distributed around the state, that doesn't tell you
13 what is going to happen, or what is the best project
14 until you see what was selected from those. After that,
15 you have 1/20th of that project base that was actually
16 viable and will actually get built.

17 Again, you know, 200 megawatts [sic] is a lot of
18 land in some regards for a 20 megawatt project, but
19 that's -- I'm sorry, that's 200 acres for 20 megawatts --
20 and that is one project that might be built vs. all of
21 the projects that were bid and did not get built. So I
22 just try to bring that to your attention. So, then, let
23 me look at the next slide.

24 Because we operate in terms of economics in order
25 to provide low prices and all that, I encourage the

1 Commission as they are going down this -- are exploring
2 this issue -- to consider how information and how
3 regulation will impact economics. As I already said,
4 when you have solar zones, or whatever renewable zones,
5 that impacts the optionality that we have, and all of a
6 sudden areas that had no value have huge value. It's a
7 huge criticism that I have of the CAISO's transmission
8 planning process because we know ahead of time, and
9 landowners will know ahead of time, and Counties will
10 know ahead of time, where the development will likely
11 occur, and thus can hold captive the developers who, as
12 is necessary, developed to interconnect with that
13 transmission capacity.

14 Secondly, I would say that the policies that are
15 adopted, they can work with competition, or they can be
16 anti-competitive, so policies that are competitive -- and
17 I'll probably just skip to the next slide and wrap up my
18 comments here -- policies that are competitive or that
19 promote competition are no cost policies where a series
20 of criteria are identified, those are siting criteria
21 that are preferred, and when those criteria are achieved,
22 fast tracked permitting can be delivered to that
23 development project.

24 But the developer can weigh those costs and
25 benefits with being able to move to different sites where

1 maybe the economics they find are better, and they'll
2 accept the standard permitting process, they have the
3 choice, the options are there, and the competition is for
4 them to engage in.

5 Programmatic EIRs, I think that there are pluses
6 and minuses, but certainly the pros encourage going down
7 that path, and I won't spend a lot of time on that, and
8 consistent criteria are really important.

9 To the extent that we have a patchwork of
10 criteria in different Counties across the State, you see
11 development occurring more exclusively in some areas vs.
12 others. Kern's policies are very pro-competition and, as
13 such, we see a lot of development in Kern County. Other
14 counties are watching Kern and trying to understand how
15 much they want to go down that path, or adopt some of
16 those policies, that's useful for them to watch a leader,
17 but to the extent that there is any kind of statewide
18 guidelines created, it's important to understand how
19 those might be adopted in different Counties in order to
20 encourage some sort of consistency.

21 And to that, Recurrent Energy did participate in
22 the process for the model Solar Energy Ordinance; that
23 was a valuable process, it was great to bring the
24 different stakeholders together and talk through all
25 those issues. So, to that extent, I really am pleased to

1 see this forum being created so that we can talk through
2 these issues. And I'll wrap up right there. Thank you.

3 COMMISSIONER PETERMAN: Thank you. I appreciated
4 your perspective and looking forward to the discussion.
5 There are a couple things that -- I took away a number of
6 things from your presentation, but one is the comment
7 that the economics now, even without a stated preference,
8 might result in some of the priorities being achieved,
9 for example, one might not use preferred lands -- prime
10 farmlands -- because it's not economically the right
11 decision, although some of those economics can change
12 over time, so I took away that, by designating something
13 as a priority, it might then result in some adverse
14 economic effects in terms of having costs go up because
15 there will be a higher demand, and so that's something we
16 have to consider, is how do we indicate a preference, but
17 not close the door to some flexibility or some
18 optionality around cost.

19 One thing that also came to mind as you were
20 making your points is that, having a preference or a
21 priority could result in some costs going down, such as
22 interconnection, for example. And you have to make that
23 tradeoff with other costs like land use cost rising.
24 That's all I have to say on that for now, but looking
25 forward to other comments. Next speaker.

1 MR. RUSSELL: Good morning, Commissioners. My
2 name is Jeff Russell. I'm with the U.C. Berkeley School
3 of Law, Center for Law, Energy and the Environment.
4 Thank you for having me here today to be part of the
5 discussion.

6 I want to start with just echoing comments from
7 other panelists, commending the amount of work that the
8 Commission and the staff has done to really push the
9 state's renewable energy goals, it's quite remarkable.
10 And speaking for myself, I can say that my copy of last
11 year's Renewables -- Staff's and Issues Report -- has an
12 embarrassingly large number of sticky notes and
13 highlights, so I rely on it frequently, as do others. So
14 that was one of the reasons I was excited to be invited
15 here today.

16 The Center, last July, co-hosted a conference at
17 UCLA with the Governor's Office to discuss the Governor's
18 12,000 megawatt local energy goal. I won't go too much
19 into the conference since many people here were at the
20 conference, as well. But just very briefly, it included
21 over 250 participants, it was a two-day conference with
22 11 panels, covering everything from grid planning, to
23 Building Permits, to fire safety issues. And the purpose
24 of the conference was to identify the barriers that stand
25 in the way underneath each of these topics, towards

1 achievement of the 12,000 megawatt goal, and then started
2 talking about solutions.

3 As a follow-up to that conference, the Center,
4 myself along with Steve Weissman, prepared a paper that
5 reported on the results of the conference and also
6 contained a suite of policy recommendations to address
7 each of these barriers towards the local energy goal.
8 The paper was released at the end of February for public
9 comment, it was distributed to everybody who attended the
10 conference, and it's also available on our website. If
11 you are interested in seeing it, I'm happy to direct you
12 there afterward. And we received around 30 comments from
13 really a wide array of stakeholders, from utilities to
14 environmental nonprofits, to developers, and state
15 agencies, including the Energy Commission. And feedback
16 was very valuable.

17 The paper itself makes recommendations that apply
18 to all levels of government, from the Governor's Office
19 to State agencies, to Local Governments, as well as
20 private industry and nonprofits. And so my comments here
21 today are really going to focus on kind of the high level
22 recommendations from the paper and specifically with
23 respect to localized generation, and some of the siting
24 strategies that we pulled from the conference and
25 recommend in more detail in this paper. Also, I will

1 mention that a final draft will be released very shortly
2 and we look forward to getting that out and kind of
3 moving on with the follow-up work.

4 So as far as siting goes, with localized energy,
5 Distributed Generation, it really comes down to just
6 looking at the distribution grid above all else because,
7 really, one of the core benefits of local energy is the
8 ability to take advantage of the existing transmission
9 and distribution, well, distribution system, without
10 having to invest money in upgrades to the transmission
11 system.

12 So we started with really looking at the grid
13 and, in trying to capture those benefits from local
14 energy, whether it's reduction in plant, you know, new
15 centralized generation projects and transmission
16 projects, avoiding or lessening other inefficiencies
17 associated with transmission like line losses, energy
18 loss when electricity is conducted through the
19 transmission system, and then congestion, when you have
20 during peak periods a lot of power moving through
21 transmission lines, it results in an inefficient system.
22 So localized generation, as a start, can begin to start
23 capturing those benefits.

24 And the first way to really get at that is to --
25 what we recommend -- establishing a really solid

1 definition for localized generation that not only looks
2 at the size of the projects, 20 megawatts and below, but
3 also looks at the locational attributes; the current
4 definition often in use doesn't have any locational
5 attributes. Just to use one of my favorite examples,
6 that is akin to selling a jelly donut without the jelly;
7 you miss the best part. So what you want to do is make
8 sure that, when you're calling something a local energy
9 project, it actually is local -- local to load.

10 So what we recommend as a start is a definition
11 that would have these types of projects, fitting this
12 criteria connected to the distribution system, and also
13 putting power onto the grid that meets existing load
14 without back-flowing onto the transmission system. And I
15 think, you know, the results of recent procurement
16 programs really illustrate the effects of not having a
17 definition. SCE's CREST Program resulted in a queue of
18 projects that are mostly located in the outlying areas.
19 The recent Renewable Reverse Auction Mechanism resulted
20 in, for the most part, projects located in the High
21 Desert, pretty much removed from load. So without those
22 locational attributes, you know, definition, it's going
23 to be really difficult to pull those projects in and
24 really capture the benefits that local energy can
25 provide. And, in fact, from feedback from utilities and

1 other parties, utilities and other stakeholders really
2 called for the location of these projects much closer to
3 load than they currently are.

4 So with the foundation of that definition, we can
5 start looking at areas of the distribution grid that
6 would serve other strategic goals for the State job
7 creation, environmental protection. And I think the way
8 to start that analysis is to look at where the hot spots
9 are in the distribution grid, areas where there are
10 either load pockets where existing fossil fuel generators
11 are going to be wound down over the coming 10 years, and
12 that would otherwise need additional transmission and
13 energy from centralized generation, and start targeting
14 those areas for more local energy.

15 So, to start making those kinds of decisions, you
16 do need quite a bit of data, first about the distribution
17 grid where these projects, these local energy projects,
18 can be sited without triggering upgrades, where these so-
19 called hotspots are. A recent study estimated that
20 upwards of 20,000 megawatts can actually be connected to
21 the distribution grid without triggering upgrades, which
22 if true is pretty remarkable.

23 And the second step is just to really figure out
24 where utilities are planning to build new transmission
25 lines and figure out how we can mitigate those upgrades,

1 by strategically siting local renewables and shifting
2 those resources towards siting strategic development.

3 So in summary, you know, getting more data about
4 the grid, about utility plans for the transmission
5 system, and centralized generation is essential. In
6 terms of barriers, we seem to be making progress with the
7 RAM Maps; utilities have issued concerns about
8 confidentiality and we're able to work through that with
9 the RAM Maps, but that's an ongoing issue and the more
10 that we can focus on getting that data out there, without
11 violating confidentiality, the farther we'll get towards
12 having transparency that we need.

13 So just to close my remarks, the benefit of
14 approaching this starting with looking at the grid is
15 that projects are going to be sited in urbanized areas
16 and, by doing so, you avoid impacting, for the most part,
17 a lot of the more environmentally sensitive parts of the
18 state, projects are sited closer to where people live, so
19 there are job generation benefits, and a truly integrated
20 approach would look at these things together, look at the
21 grid at a fine grain level, and require cooperation of
22 utilities with communities to really start looking at
23 where we can strategically site these projects.

24 So with that, I'll close my remarks.

25 COMMISSIONER PETERMAN: Thank you very much. I

1 think your remarks are relevant, as well, for our Panel
2 3, which is going to be on DG, so hopefully you'll have
3 time to stay around, but appreciate if you have to get
4 back.

5 MR. COLDWELL: Okay, thank you very much. I do
6 want to note that we are missing one key panelist today,
7 you know, one very important stakeholder in all of this
8 process is Local Government. We had Jennifer Barrett
9 from the County of Sonoma planning to attend and provide
10 comments on behalf of the County, however, she was unable
11 to make it at the last minute. So she has provided me
12 with a list of remarks she was nice enough to email, and
13 I'll maybe try to work some of them in as we go along
14 here and hopefully she'll, like everybody else, will
15 submit written comments afterwards.

16 There are representatives from the -- and forgive
17 me if I'm saying the wrong department -- Cal Fire,
18 Department of Forestry, that have some comments that they
19 would like to make, and I would invite them up to the
20 podium here at this time to do so.

21 COMMISSIONER PETERMAN: Either the podium, or you
22 can sit down in that chair, whichever is most comfortable
23 for you.

24 MR. SNYDER: Standing at this point is good since
25 I've been sitting for the last two hours.

1 COMMISSIONER PETERMAN: Yeah, we've been sitting
2 up here the last two days!

3 [Laughter]

4 MR. SNYDER: Bill Synder. I'm the Deputy
5 Director for the Resource Management Programs for
6 Department of Forestry and Fire Protection, otherwise
7 known as Cal Fire. And I guess, listening to the
8 comments today, in looking at the emphasis on
9 photovoltaic, I guess I'm really going to have you think
10 about trees as kind of a primary photovoltaic energy
11 capture using the sun. And really, what our interest has
12 been over the years is how to capture that energy through
13 the utilization of woody biomass. So think of woody
14 biomass as photovoltaics since that seems to be a little
15 more where people want to go these days.

16 But in terms of background, Cal Fire has
17 responsibility for about 31 million acres of California
18 in terms of fire suppression and other pieces of this.
19 We also have regulatory responsibilities for removal of
20 biomass and logs from about nine million acres of private
21 property in the State, so we have an interest.

22 Under the Public Resources Code, 4799.14, we have
23 been actively engaged in looking at utilization of woody
24 biomass for energy, and have been long participants and
25 partners with the CEC in looking at woody biomass as an

1 energy source. But I think, as we look at these
2 locational pieces, I think it's going to be important to
3 figure out some way to factor in environmental benefits
4 associated with the energy source and the renewable
5 energy source being used.

6 And I think our interest in biomass utilization
7 has a lot of co-benefits associated with it. Some of
8 those include improved air quality through a reduction in
9 wildfires, reduced net carbon emissions through use of
10 woody biomass to replace fossil fuels, community safety
11 benefits, healthier and more resilient forests and
12 rangelands and ecosystems, and clear social benefits in
13 rural communities.

14 As we look at market benefits woody biomass will
15 provide, there are a number of things that we consider
16 when we look at threats to communities and ecosystems at
17 developing markets for utilization of woody biomass,
18 woody enhanced. We look at the map on here which is also
19 included in the packet I gave you, it shows across
20 California the landscapes that are high threat of damage
21 to wildfire, either from an ecosystem or a community
22 basis. Almost 21 million acres, or 21 percent of the
23 state, falls within that particular fire threat capacity.

24 The energy contained on this 21 million acres is
25 substantial and we recognized that, while every acre out

1 there would benefit from some sort of biomass treatment,
2 there's really only a certain portion of this that is
3 technically available.

4 So as we look at the locational pieces, if we can
5 get slide 2, Cal Fire through our Fire and Resources
6 Assessment Program, has estimated and done a lot of
7 estimating relative to biomass supplies, but the woody
8 biomass supplies are significant. If we look at
9 sustainable supplies off of the land shown here, which
10 comprise areas near communities within the wild urban
11 interface, as well as ecosystems within 25 miles of
12 communities, there's almost 4.2 million bone dry tons per
13 year that could be available in terms of woody biomass
14 supply. If we look at the energy that is contained
15 within that, it represents almost 753 megawatts potential
16 and 5.6 million megawatts per year. Significant energy
17 and public benefit could be accrued from figuring out
18 some way to utilize this woody biomass.

19 As we look at current technologies, I think that
20 we certainly see significant benefit to placement of
21 distributed biomass facilities, generally less than three
22 megawatts, that utilize more technologies basically
23 focused on combined heat and power, which is gasification
24 to run generators, which then generate electricity.

25 I think locationally, if we could get the next

1 Powerpoint slide, the areas of concentration of woody
2 biomass correlate well with transmission infrastructure
3 and can fit well into considerations for preferred sites.
4 Secondly, as we look at those areas with concentrations
5 of woody biomass, they correlate well with locations that
6 contribute to economic development, and a lot of these
7 occur in rural communities who have lost some of their
8 current infrastructure and employment bases in the wood
9 products piece, and certainly shifting some of the woody
10 biomass utilization to energy production would have clear
11 benefits to these rural communities.

12 The third area is woody biomass concentration
13 correlate well with facility locations near transmission
14 hotspots -- if we can get the next slide -- transmission
15 hot spots, as we currently look at them and look at this
16 type of technology, I think there's a lot of potential
17 for avoiding cost for transmission upgrades through
18 locating power production, and woody biomass certainly
19 facilitates that type of location, and given the supplies
20 would complement well, dealing with generation within
21 these hotspots.

22 And I think the fourth thing I'd like to talk
23 about in terms of locational consideration is look at the
24 significant benefits to forest health in ecosystems
25 associated with reduction in fuels, particularly as you

1 look at changing climates where those climates have
2 become hotter and drier, it's very unlikely that we're
3 going to be able to sustain the current levels of biomass
4 on these landscapes and we need to look at a strategic
5 approach to providing for ecosystem health, and I think
6 markets for woody biomass will give us some tools that
7 will allow us to make thoughtful ecologically sound
8 decisions about what to do.

9 We looked at some of the literature in terms of
10 indirect benefits associated with woody biomass and, in
11 particular, Morris from 1999 who produced the Report for
12 NREL that estimated the benefits of treating and
13 utilizing this amount to about .67 to 14 cents per
14 kilowatt of indirect public benefit from utilizing
15 biomass.

16 I've included in the packet material that gets to
17 your request relative to data, and supports some of the
18 informational sources that we have relative to biomass
19 supplies, and within that also are some pieces that get
20 to looking at various reports, many of which are from and
21 have been completed for the Energy Commission. There's a
22 lot of data, so I think it really gets to some of the
23 transparency questions that you have, and I think the
24 challenge will be to line those things up with
25 transmission needs and public benefit, but I think

1 there's a lot of potential for photovoltaic woody
2 biomass. At this point, I'll pass it along, I think.

3 COMMISSIONER PETERMAN: Well, thank you for that.
4 I will say I think you've touched on the points that
5 forest health and fire management are going to be
6 important for addressing climate change, as well, which
7 is one of the main reasons why we're developing
8 renewable, anyway. And so I take away from your comments
9 that, one of your suggestions is that, as we think about
10 prioritizing areas for renewable development, think about
11 prioritizing renewables that can have benefits to forest
12 health and fire reduction, and that could be biomass in
13 some of the areas you've identified.

14 MR. SNYDER: Yes, clearly, and I would age myself
15 by saying it's a win-win because I don't hear that too
16 much, often much anymore, but I think, clearly, there are
17 benefits with both.

18 COMMISSIONER PETERMAN: Okay. And is there
19 anyone from the group that would like to offer a couple
20 more minutes of comments? Otherwise we'll turn to
21 questions.

22 MR. SYNDER: I do believe Christine Nota from the
23 Forest Service will talk about their view.

24 COMMISSIONER PETERMAN: Okay. Thank you.

25 MS. NOTA: Thank you so much for squeezing me in.

1 I have just a couple comments to add to Bill's. I'm
2 Christine Nota. And I'm the Regional Forestry's
3 representative in the Pacific Southwest Region Forest
4 Service.

5 Location does matter, it's incredibly important
6 to us. The Forest Service manages about 20 million acres
7 of national forest lands in California, so that's about
8 20 percent of the state. We would very much like to see
9 a vastly expanded network of renewable energy facilities
10 that use forest biomass for energy, and the location of
11 these is very important to us, and I just want to add a
12 few more thoughts to what Bill said.

13 At your last workshop, we provided a letter to
14 Commissioner Peterman outlining some of the public
15 benefits of biomass from wood waste. Those benefits
16 include reducing the risk of wildfire, both the cost and
17 the risks, reducing human health impacts, protecting
18 California's energy infrastructure from wildfire, which
19 is an increasing issue, enhancing carbon sequestration
20 and reducing cost to ratepayers.

21 You know, we all pay a very high price for the
22 increased severe wildfire that we're experiencing, and
23 we'll experience even more as climate change effects
24 impact us, but we don't often realize the cost to
25 ratepayers who are paying for power outages during

1 wildfires, you know, transmission lines, and also paying
2 for cost to infrastructure from wildfire damage, but also
3 for some very costly settlements of wildfires that are
4 started by the transmission lines.

5 So at the Forest Service in California, we have a
6 very aggressive program that we're planning to do
7 restoration work on about 400,000 to 500,000 acres a
8 year, and much of this is thinning and fuels reduction
9 that will have a great amount of woody biomass available.
10 We feel, if we don't step up our program to about that
11 level, that because of a lack of forest resiliency as
12 climate change impacts hit us, we're not going to be able
13 to deliver all the valuable resources that come off
14 national forestlands such as clean water, clean air,
15 recreation and values, just a multitude of things. The
16 water coming off national forests alone is valued at
17 about \$9 billion a year, so that's worth protecting.

18 So to do this, we really need some Distributed
19 Generation biomass facilities scattered throughout the
20 state. Our only tool right now where we don't have the
21 biomass facilities is we have to pile and burn, and
22 that's not a sustainable program, it has air quality
23 impacts, it has a very high cost, so we're not able to
24 thin and restore as many acres where we have to pile and
25 burn. In some cases because of air quality constraints,

1 we don't get the piles burned, and then eventually those
2 piles will burn up in wildfires -- one way or another,
3 that material will burn in piles or in wildfire. So
4 having forest-based biomass facilities scattered
5 throughout the rural mountain communities gives us a
6 chance to thin more acres, restore more acres, and do it
7 in a really both economic and beneficial way.

8 So we do have some large cogen plants right now,
9 but they barely cover, you know, the high risk fire
10 danger areas, so we really need a network of small, kind
11 of community-scaled biomass facilities scattered
12 throughout the state. And I will close with that. I
13 very much appreciate the chance to add these remarks. I
14 know Sierra Nevada Conservancy wanted to add a few more,
15 so --

16 COMMISSIONER PETERMAN: Very quickly because we
17 have a number of questions for the panel, so if you have
18 one or two comments.

19 MS. CARR: Yeah, I will be quick. My name is Kim
20 Carr with the Sierra Nevada Conservancy. We're an agency
21 within The Natural Resources Agency, and we're
22 responsible for about a quarter of the State's area in
23 basically implementing sustainability. So we're doing
24 that fine balance of protecting all the resources,
25 supporting local economies, and the social well being of

1 the people.

2 And I just wanted to spend a little time on the
3 people and the communities and the economy with this
4 discussion. Basically, the unemployment rates in the
5 rural counties average about five points higher than the
6 California state average. The populations tend to be
7 older, and some of this is the fact that there aren't
8 many employment opportunities, so people are moving out
9 of the rural communities, or the younger generation is
10 leaving, basically.

11 Also, the economic health indicators are
12 significantly lower in the rural areas as compared to the
13 California average. And the forest industry decline has
14 been a big part of this. It creates \$2 billion in direct
15 payroll, and it contributes about \$10 billion to
16 California annually, but it's declined with the mill
17 closures over the last couple of decades. And with that,
18 about 90 percent of school funding from the timber tax
19 revenue has declined, as well.

20 And so, as part of the Bioenergy Plan that the
21 California Energy Commission prepared in coordination
22 with many state agencies, including ours, Cal Fire, and
23 others, what's called out in there is to support
24 distributed community-scaled bioenergy facilities in high
25 fire risk areas. And a focus of this is on projects in

1 the rural forested communities. We're doing this by
2 working and building consensus-based forest
3 collaboratives so that we're getting consensus in these
4 communities of how to manage the forest, to get the
5 timber wars behind us, and within that, introducing this
6 idea of using the biomass in very diversified ways. A
7 big part of this is biomass to energy being an anchor,
8 and there are opportunities, as Bill mentioned, even in
9 abandoned mill sites where transmission lines are still
10 intact, to locate appropriately scaled biomass
11 facilities, but then also manufacturing where you can
12 take the other parts of the biomass and turn it into high
13 value products, landscaping materials, etc.

14 One issue we have is that we're really needing
15 the supportive policies and agencies like CEC so that
16 this is a viable alternative, because we have to show its
17 viability in order to secure the private investment it
18 takes, in order to make these facilities happen.

19 COMMISSIONER PETERMAN: I will mention that we
20 are having a workshop on economic and job opportunities
21 related to renewables, as well, later in the month that
22 you're welcome to come back, as well, and really focus on
23 those comments.

24 MS. CARR: Okay, that's great. And that's all I
25 have. Thanks so much for allowing us to speak.

1 COMMISSIONER PETERMAN: Thank you. And I hope
2 you'll be around later for the DG panel. Bill and
3 Christine, if you want to, in case there's a question
4 that others have for you, if you want to sit in one of
5 these empty seats, you're welcome to do so on the dais.

6 I wanted to have this perspective provided partly
7 because, in terms of the projects we've focused on, and
8 with the DRECP, these regions are not necessarily
9 incorporated. And so these are some of the
10 considerations that we want to think about going forward
11 when we're talking about development in other parts of
12 the state, and it's another aspect of the kind of
13 environmental impact and potential with forest health and
14 fire management, that I think it would be worth paying
15 some more attention to. So with that, I'll turn it back
16 to the Moderator.

17 MR. COLDWELL: Thank you. And actually, we'll
18 now get into kind of the question and answer part of the
19 panel, and I'll allow the Commissioners to ask the first
20 questions, if they have any.

21 CHAIRMAN WEISENMILLER: Well, just following up
22 on the biomass question, obviously we have a lot of
23 potential here, and we also have a lot of existing
24 projects, which are struggling -- either for fuel, or
25 value of power, so part of the question is, how do we get

1 those? I mean, certainly if you talk to the banks, banks
2 don't invest in biomass because of their experience with
3 the existing projects.

4 COMMISSIONER PETERMAN: And I'd also ask,
5 particularly the utilities, I don't know, PG&E, if you
6 have -- if this is the area you focus on, if you can
7 comment on that, as well?

8 CHAIRMAN WEISENMILLER: Yeah, that would be very
9 good. Wait a minute, how about we at least start with
10 the existing projects?

11 COMMISSIONER PETERMAN: Or if not, and you're
12 making comments, you're not expected to know everything
13 about your utility -- I see you looking nervous over
14 there.

15 MR. SNYDER: Bill Snyder again, and I think
16 that's a very good question, you know, we focused
17 comments today on the Distributed Generation piece, which
18 is, I think, as I looked at the materials, less than 20
19 megawatts. I think a lot of the existing infrastructure
20 is a bit larger than that, but we recognize that we've
21 struggled to maintain the existing infrastructure and
22 it's been shrinking. The other thing that I think has
23 come to bear, I think the plants that are surviving
24 through this have been those that have relied a little
25 more on urban and Ag waste, as opposed to those that are

1 more based in a forest residue business model. So I
2 think that is going to be a challenge. I think, moving
3 forward, it will be important to maintain that existing
4 infrastructure, you know, to the extent we can. But
5 there certainly are logistical and business planning
6 issues there, and I don't know that the model moving
7 forward, without some assurances of supplies, you know,
8 from Federal lands, as well as private, is going to be a
9 business model that people are going to be willing to
10 make significant investments in. I think the pathway
11 you're looking at here, in terms of Distributed
12 Generation, probably has a lot of potential and those
13 smaller facilities can probably fit a little more
14 geographically with some of the supplies that would be
15 available. So that's just off the top of my head -- if
16 that makes sense.

17 MS. TORRES: Yeah, and this isn't my area of
18 specialty, but I do believe we do get bids for biomass
19 facilities that come through our RFO procurement process
20 and they're evaluated for environmental considerations.
21 And we have actually specialized -- we've put a lot of
22 thought into our procurement process for evaluating
23 individual renewable technologies for their specific
24 environmental considerations. So I can't speak to
25 specifics on that, but we do look at it.

1 COMMISSIONER PETERMAN: I think the issue is that
2 the environmental considerations to date don't include
3 some of the environmental considerations we've just
4 discussed, and so thinking about how to move forward with
5 that.

6 MS. TORRES: Yeah, and I think that conversation
7 would be helpful in the future, as well.

8 MR. HOWARD: Randy Howard, LADWP. I was very
9 pleased to hear those comments and the commitments of the
10 agencies. We haven't seen a lot of proposals come in the
11 door that do consider this bio waste stream, and some of
12 those benefits, but we've certainly been the victim of a
13 lot of the wildfires and the impacts to our transmission
14 systems and our electrical facilities. Our focus has
15 been heavily on more the waste energy projects to deal
16 with the long term diversion from landfills, so more the
17 public trash, but we would be excited to work and
18 entertain more of these types of projects where they fit
19 some of our transmission locations and there, again,
20 becomes a criteria, but I think there is a lot of
21 opportunity if there is a commitment to ensure that the
22 fuel supply is there that, again, some of the POU models
23 where we would look at ownership and operational
24 opportunities, we can overcome sometimes the bank and
25 financial issues that others might have. So I would look

1 forward to some additional discussions related to this
2 issue.

3 COMMISSIONER PETERMAN: That's great, Randy, and
4 I think you've brought up the issue that there are other
5 environmental benefits we could have from certain
6 renewables such as human waste reduction, for example,
7 and which we considered in our Benefits workshop before
8 and I think specifically the comments today really -- I
9 thought the interesting tie was to the fire issue,
10 potentially, as well, and that could be something that's
11 more directly tied to electricity procurement, which
12 could possibly be dealt with in solicitations. I think
13 someone from PG&E -- sorry, SD&E, right?

14 MS. JONES: SCE, Southern California Edison.

15 COMMISSIONER PETERMAN: SCE, we have a comment
16 from SCE.

17 MS. JONES: I'm Jacqueline Jones. Roger is our
18 distributed energy specialist, so he's not as familiar
19 with the renewables. Like the gentleman from LADWP was
20 saying, we do tend to get more bids from people doing --
21 what do you call it -- dairy biomass and those kinds of
22 things, and obviously we take into account the cost for
23 those. Typically -- historically, I should say -- our
24 woody biomass procurement has been lower because,
25 typically, the costs are higher because they include a

1 lot of tipping fees based on the transportation that is
2 required.

3 COMMISSIONER PETERMAN: Thank you for that.

4 MR. LONG: Thanks, just a brief comment from me
5 on the biomass issue. Noah Long from NRDC, for the
6 record. I didn't expect this to be on the agenda, so I
7 didn't prepare any remarks on this, but NRDC obviously
8 has done a fair amount of work on biomass-related issues
9 and the environmental impacts associated with it, and I
10 would just note that it's important to us, to the extent
11 that biomass is a new priority for distributed, or other
12 power production, that the feedstock really matters, and
13 creating an open market for increased biomass will not
14 necessarily deliver environmental or climate benefits,
15 but that, to the extent that particular feedstocks can do
16 that, I think there may be an opportunity for some
17 improved or additional biomass. But I think it will be
18 important to make sure that the feedstock is considered
19 down the road, as well as just in the additional
20 infrastructure investment.

21 And I would also just note, you know, not having
22 general comments prepared on this topic, I would just
23 note that Massachusetts recently passed a new biomass
24 policy related to feedstock procurement that I think
25 would be useful for the Commission to take a look at in

1 its own considerations on that issue.

2 MR. COLDWELL: I'd like to give the panelists an
3 opportunity to also ask questions of one another and, so,
4 at this time, if any of the panelists have a question for
5 any of the other panelists, I have some questions, as
6 well, but I'll give you the opportunity first.

7 COMMISSIONER PETERMAN: I would also say, as well
8 as the comment, some of what the others have said, I
9 think there was some general agreement and maybe some
10 difference of opinion, and as we're sorting through all
11 this information, it would be good to hear how you all
12 would organize all of your various perspectives.

13 MR. COLDWELL: And maybe I can kind of start with
14 -- I had mentioned Jennifer Barrett from the Sonoma
15 County who couldn't make it, but did provide us with some
16 comments and one of the comments that she had, and it's
17 actually something that's also in the report that Jeff
18 did about the Governor's Conference, about this idea of
19 -- I'll actually read it right out of the report here --
20 coordinating Land Use Planning and Utility Resource
21 Planning. And this is something that Sonoma County, when
22 I spoken with her on the phone the other day, was
23 something that was important to them, and so I just
24 wanted -- do any of the panelists have any thoughts about
25 the importance of that, what are some of the barriers, is

1 it trying to integrate land use maps with utility maps?

2 Is that a barrier? Is this something that is possible?

3 Does anybody have any thoughts on that?

4 MR. LONG: This is Noah Long from NRDC. I think
5 that's a really important issue and one that I think a
6 number of counties are struggling with, as well as
7 utilities in their own procurement, as well as
8 developers, trying to figure out where to put projects.
9 And I think the DRECP, you know, if concluded on time,
10 and concluded in a way that we can support, ultimately I
11 think the process is a good example. And there is this
12 chicken and egg issue here and, yeah, I referred to it
13 with regard to the projects in the Central Valley, but it
14 can really be anywhere because, if there's not adequate
15 land use planning taking place on a County level, they
16 don't know how to respond to future planning, certainly,
17 from the utilities, and vice versa.

18 But I would say that a first step is just making
19 sure that Counties have the resources and access to
20 information from State agencies, as well as other
21 Counties, to develop energy land use plans. And there
22 are some Counties that are really getting out there on
23 top of this, but other Counties that either don't have
24 the resources, or are further behind. And I think, to
25 the extent that Counties have those resources and can

1 engage in the State processes, they're going to be more
2 likely to either map up with the existing resources about
3 where transmission and distribution infrastructure is, or
4 encourage additional infrastructure in the areas where
5 they want to prioritize development.

6 MR. RUSSELL: I'll just turn to what Noah said,
7 that's something we also heard from conference
8 participants, there's a bit of a disjointed process right
9 now where you have utility planning at different levels
10 between resource planning and integration planning, and
11 of course interconnection, and then land use planning,
12 which often times Local Governments are catching up
13 because they don't have the resources to update their
14 Codes and their General Plans. So, ideally, ultimately,
15 in a perfect world, Cities and Counties can start
16 planning proactively for these types of projects through
17 energy elements in General Plans, and overlay maps in the
18 General Plans that, you know, in coordination with
19 utilities, target areas that mesh land use priorities for
20 the community with the best areas on the distribution
21 grid to site these projects. And as far as I've been
22 able to note, there isn't a great way to do that right
23 now, but that's something that should definitely -- we
24 recommend be explored.

25 COMMISSIONER PETERMAN: So, Randy, is it

1 possible?

2 MR. HOWARD: Is it possible? What we're finding
3 is the planning requirements and just the community input
4 is a very good process, but we're finding the timelines
5 are actually getting much much longer than what we had
6 initially seen. Obviously, in particular areas where
7 there has been an abundance of renewable development,
8 those communities, now, we're seeing a lot more
9 opposition -- opposition if it's wind, viewscape, solar,
10 you're just seeing more and more neighbors concerned
11 about some of the solar activity. As we move into the
12 feed-in-tariff, just within the urban environment, we're
13 finding more and more challenges with community input on
14 just how it's going to look and the aesthetics, how it
15 fits into the community. We've overcome some of those
16 barriers for, say, Homeowner Association type groups, but
17 there's still -- we end up getting a lot of concerns.

18 We have some ground mounted type systems that
19 have been installed on what was open space hillsides,
20 we've had a lot of pushback, so our City Council has
21 really had to address some of that in the localized
22 sense. But we're seeing, unfortunately, longer
23 timelines, much more community involvement and
24 participation than we had seen historically, and so that
25 is creating -- and in the end, we'll probably have better

1 projects, but as to being in the middle of compliance
2 activities, right now to meet objectives, it does make it
3 a little bit more challenging for us.

4 COMMISSIONER PETERMAN: Based on your comments,
5 kind of thinking about the degrees of engagement, and it
6 seems that one of the comments made is that the Local
7 Governments are doing the land use planning, and so, to
8 the extent that the community involvement can happen in
9 that land use planning component, and so that there's
10 something clearer to mesh with the utility planning, I
11 think that would be useful. It sounds like you're
12 hearing perhaps more project-specific feedback at each
13 point in time, and I'm just wondering, is there something
14 that can be done in terms of better planning outside of
15 your project that would then reduce those times?

16 MR. HOWARD: Well, we are attempting as the City
17 of Los Angeles to take more of these things up from our
18 planning and building safety organizations, where we do
19 the broader brushes to, you know, all new facilities
20 within the City should be pre-wired for solar, those
21 types of issues, trying to ensure that, as they look at
22 corridor planning with the new transportation corridors,
23 that we're looking at where renewable development could
24 occur, where Distributed Generation could occur, that
25 they're taking those up early in those types of

1 activities. But we are seeing a lot more concerns from
2 the communities as to some of these issues.

3 MR. GAMPER: I'd just like to comment on
4 Jennifer's -- Jennifer was a driving force in the County
5 Planning Director's Model Ordinance, and it's a shame
6 she's not here today because one of the objectives of
7 that Model Ordinance was to streamline the process,
8 especially for projects that are integrated into
9 commercial or residential usage. So they were
10 essentially over-the-counter permits, no public hearings,
11 CEQA exemptions for the smaller net metering type
12 projects which can take quite a bit of load off of the
13 procurement requirements.

14 MR. COLDWELL: So I have another question, but
15 given the time constraints here, I would like to ask if
16 anybody in the audience, or online, have any questions
17 for the panelists at this time. I see a hand going up.
18 Come forth, sir.

19 COMMISSIONER PETERMAN: And I will say, Matt,
20 using the Commissioner Prerogative, since we had a couple
21 of extra speakers, I'm going to say that we should go to
22 11:40 on this?

23 MR. COLDWELL: Of course.

24 MR. HOMEC: Good morning, Commissioners. Good
25 morning, everyone. My name is Martin Homec. I was

1 interested in the Smart Grid since it's now a plant in
2 the ground, and there's a Smart Meter at every home and
3 business, and how we're going to integrate the renewables
4 generation with the ISO dispatching. And I went to a PUC
5 Workshop on Long Term Procurement Planning, and they said
6 presently they don't have any methodology for doing it.
7 Then, when I went to the Smart Grid workshop, the
8 Southern California Edison representative said that they
9 had presently retained some data management people
10 because they don't know how to analyze the data, it's
11 going to be such a huge amount. So we're proposing to
12 integrate renewable -- build renewable resources in
13 geographically appropriate places without considering how
14 they're going to be used and dispatched to the grid. So
15 since we now have the data and we have the plant in the
16 ground in the form of the Smart Meters, I was wondering
17 if we could add that consideration. Thank you.

18 COMMISSIONER PETERMAN: Thank you for your
19 comment. I'm not exactly sure how that fits into the
20 exact topic today, although I hear your consideration. I
21 don't know if anyone has an immediate response, but I
22 guess I'll say in short -- well, I'll let the Chair --

23 CHAIRMAN WEISENMILLER: I was going to say we
24 have a future workshop coming up on renewable
25 integration, as opposed to location, and in that we'll

1 look at Demand Response as an option, and certainly the
2 Smart Meters can be part of the Demand Response Program.

3 MR. HOMEC: Yeah, I was just concerned because
4 the long term procurement planning is going on and it's
5 going to tell the utilities which power plants they
6 should build, or not, and how they should use these new
7 renewable resources and energy efficiency, and yet
8 there's no program to integrate it into the process.

9 CHAIRMAN WEISENMILLER: Certainly from your PUC
10 background, you know the strengths and weaknesses of that
11 agency.

12 COMMISSIONER PETERMAN: Yeah, but I would
13 recommend -- I would recommend attending that workshop,
14 as well. Matt, do you want to offer your question up as
15 we see if there's anyone else in the audience who wants
16 to ask one?

17 MR. COLDWELL: There has been some discussion
18 today about mapping efforts and using -- Google Maps was
19 mentioned, and I know Edison uses Google Maps for their
20 RAM, and I believe PG&E does, too. John and I had talked
21 the other day about the Department of Conservation's
22 Farmland Maps, and how they need to be updated to include
23 additional information. So I guess the question is, is
24 there an opportunity to start -- and whether it's using
25 Google Maps, or whatever else, but to start using one

1 consistent format to develop these layers of maps that
2 have land use maps, and system maps and, like John and I
3 were talking, farm maps, especially the specific -- and
4 interested in what we're talking about today -- the
5 specific site characteristics and, correct me, John, if I
6 mischaracterized this, but the saline level in the soils
7 and how marginal they are, and is that a worthwhile
8 endeavor to start going down that path, to start creating
9 these layers of maps that we can start laying on top of
10 each other to begin to understand where the priority
11 areas are for renewable development?

12 MR. GAMPER: Well, since you were talking to me,
13 I'll respond. I know that the information sent on the
14 environment at U.C. Davis has been doing the GIS overlays
15 on different characteristics. I think they might even
16 have the farmland mapping, monitoring maps digitized for
17 that purpose, and then it's just a matter of talking to
18 NRCS, Department of Water Resources. The first map that
19 was created by Department of Conservation with DWR last
20 year was simply a very cursory look at any soil name that
21 had the word "salt" in it, and it produced hundreds of
22 thousands of acres in the Central Valley.

23 I think we're all aware from our history that the
24 Tigris and Euphrates Valley, where agriculture started
25 10,000 BC, eventually salted up because of irrigation,

1 and we're noticing similar problems in the Central
2 Valley, due to lack of water to leach the salts below the
3 root zone, and get rid of it, and drainage. So there are
4 literally hundreds of thousands of acres in the Central
5 Valley that would meet this characteristic of high
6 electrical conductivity that is detrimental to plant
7 growth.

8 MR. COLDWELL: And Cara, the maps that you've
9 created, that EPA has created for the contaminated sites,
10 I don't know who has the expertise to start layering the
11 stuff on top of each other; is that something that you
12 would be able to layer on these farmland maps, or system
13 maps, the maps that you guys have created?

14 MS. PECK: Yeah, that's actually something I
15 thought of when you mentioned that there is the
16 information on the salt impaired lands, because that
17 would be very easy to include a layer on our mapping
18 tool, and since we haven't released it yet, that would be
19 very good timing for that, as well. Because I think the
20 idea of that is to get the priority sites that are
21 degraded or contaminated first. But I think, in doing
22 this project, I did see, when I was doing BAC research
23 before we started, so many different mapping efforts that
24 have been going on, that are all very helpful, but,
25 you're right, they do have different layers, and you go

1 from one map to the other, what they're trying to
2 emphasize based on the purpose of that project. So I
3 think that, in terms of that, I'm not an expert on the
4 planning side of things, but I think that could be very
5 helpful just based on so many disparate efforts that are
6 going on.

7 MR. COLDWELL: Thank you.

8 COMMISSIONER PETERMAN: Cara, and if you file any
9 comments, it would be great to get a little bit more
10 background about how long it took you to do your mapping
11 efforts, some of the things that maybe we would consider
12 if we're trying to interact with a lot of these different
13 mapping efforts here.

14 MS. PECK: Yeah, and we have been -- I have been
15 coordinating on those, but since we have been focusing
16 more on the disturbed sites vs. just the other priority
17 sites, so, yeah, definitely.

18 COMMISSIONER PETERMAN: Thank you.

19 MS. TORRES: I just wanted to add from PG&E that
20 the coordinated mapping efforts -- the map viewers that
21 are developed are very helpful, but also having kind of
22 like access to the raw GIS data, so that it can be
23 imported into our own GIS databases and layered upon our
24 own internal files is also helpful, and we've actually
25 developed extensive GIS databases to help try to figure

1 out the environmental considerations on a lot of our RFO
2 review processes. So both are helpful, and I would just
3 recommend that any files that are on the map viewer are
4 also available on the GIS files, themselves.

5 MR. WHEELER: So I would just take this
6 opportunity to identify that this is a perfect example of
7 where data availability, and policy design, and project
8 economics intersect to provide more data is fantastic; to
9 put that data together for developers is not necessary,
10 that's our job to do ourselves. Lots of shape files,
11 lots of KMZ files, we'd love to have it, policies that
12 prioritize disturbed or low quality lands, that's fine,
13 but building the map and posting online and saying "this
14 is where we prefer you to build" will change the
15 economics of projects. And we would much prefer that the
16 information is available, but it is not made so basic
17 that the pick-up truck developer, so to speak, can go out
18 and stake a claim.

19 COMMISSIONER PETERMAN: No, that's an interesting
20 point. We have different hats we all where, because
21 we're trying to reduce barriers to entry, but I
22 appreciate the need, if you're developing, to want to
23 maintain a competitive advantage. And I think, also,
24 your point gets to the fact that there are different
25 types of developers, and so -- or different types of

1 project scale, and this gets more into the DG questions
2 when we're talking about a couple kilowatt rooftop
3 systems, which you might have the customer as the
4 developer, if you will, or you have larger systems, 20
5 megawatts or something, where you would have the
6 expertise and, so, point taken.

7 MR. LONG: Noah Long from NRDC. I would just add
8 to that. I think, from a stakeholder perspective, and
9 Michael and I are driving back to San Francisco later
10 today, so we can talk about this more, but from a
11 stakeholder perspective, I think access to that
12 information is really important to prioritize our project
13 review and analysis. And so I think there has to be some
14 balancing between the interests that Michael was
15 mentioning and the interests in broad stakeholder review.

16 In terms of mapping efforts, I think a fair
17 amount has gone on particularly within the PEIS format
18 and the DRECP in Southern California and desert lands,
19 but I think not enough has been done yet in other parts
20 of California, Central Valley included, to map priority
21 areas, and I think that should be a priority for the
22 Commission. And I would just add that there are a number
23 of other efforts apart from the governmental efforts, and
24 I know University of Santa Barbara has done -- Nature
25 Conservancy has done a fair amount of mapping, and some

1 other groups have done a fair amount of ground-based
2 habitat mapping that I think is useful in these efforts.
3 I would say, I think there's simply not enough data at
4 all with regard to avian habitat for bird species,
5 migratory bird species, bats, raptors. We don't know
6 exactly where they are when they're in the air, we know
7 more about where nesting sites are, we know where they
8 land, but I think, to the extent that we're thinking
9 about expanding wind in these areas, the avian habitat is
10 also -- sorry, the aerial habitat is also -- really
11 important and there's not enough data yet.

12 COMMISSIONER PETERMAN: Thank you. I just want
13 to note that you've got all the Commissioners up here,
14 obviously, which just speaks to how important this topic
15 is to us, and it's a rarity to be able to get us all to
16 find some time in our calendars, and so we welcome
17 Commissioner McAllister, who has joined us, and this is
18 his first week, and obviously since we've started, we've
19 been joined by the Chair, Chair Weisenmiller, and
20 Commissioner Douglas.

21 And we have someone from Westlands Water
22 District, I believe, here at the podium and, so, Matt, if
23 you're okay with that?

24 MR. COLDWELL: Yeah, go ahead.

25 MR. KIM: Thank you, Commissioners. My name is

1 Daniel Kim. I'm here representing both the Westlands
2 Water District, as well as the land owners who are
3 working to Master Plan 33,000 acres of drainage impaired
4 land in the southern part of the Westlands Water
5 District.

6 The Westlands Solar Park is a designated RETI
7 CREZ, it was the last designated CREZ in the RETI process
8 and, as a result, the fact that it came in so late really
9 precluded it from being adequately studied from a
10 resource planning standpoint, both on transmission and
11 procurement. As we well know, the procurement process in
12 California has been underway for almost a decade, and the
13 number of contracts that the utilities have signed is,
14 well, at least on paper, close to meeting their perceived
15 33 percent RPS goals. The challenge to resource planning
16 is it needs to take a longer viewpoint, which is why it's
17 so difficult for late arriving Renewable Energy Zones
18 like Westlands, even though it is considered
19 environmentally superior in comparison to all the other
20 Renewable Energy Zones, as determined by the RETI
21 Environmental Working Group process, it is not seen as
22 commercially viable because the utilities are not
23 procuring from this area due to the fact that the amount
24 of projects they've already procured for has gotten them
25 to meet their RPS goals.

1 So, from a planning perspective, this is actually
2 a very good discussion to be engaged in because we need
3 to be looking at both scenarios of renewable energy
4 projects that are in the current portfolios, that either
5 are not going to be constructed or financed in other
6 resource zones that are environmentally sensitive, and
7 how to shift those megawatts in those buckets to
8 environmentally superior areas, as well as have the
9 transmission planning coincide with a more kind of phased
10 approach, as Commissioner Weisenmiller was saying, that
11 allows for short-term, midterm, and long-term
12 opportunities for renewable development to occur in these
13 environmentally superior areas.

14 The CTBG process, which many of you know is an
15 outgrowth of the RETI process, and planned the
16 transmission build-out scenarios for the 33 percent RPS,
17 one of the last studies that was done determined that in
18 the Central Valley there was a strong possibility to do
19 short and midterm reconductoring that really brought out
20 potentially up to 3,000 megawatts of solar generation in
21 the Westlands CREZ. Now, the reason why I say that is
22 because that reconductoring doesn't require the size of
23 projects and the scale and cost of projects that you see
24 in other areas, particularly in Southern California, that
25 create ratepayer shock. And that's, I think, very

1 important to consider as we're kind of reevaluating these
2 portfolio and these buckets, which is why areas like the
3 West Mojave, areas like Westlands are now becoming much
4 more integral to this discussion, both from a short term
5 and long term process.

6 Oh, and lastly, from an environmental standpoint,
7 Commissioner Peterman, it's important to note that
8 Westlands is very much an interested party in this, given
9 the fact that the land retirement in the Westlands CREZ
10 is integral to diversion of water that's going to allow
11 for more productive farmland to be continued to be
12 irrigated, given the lower water allocation that the
13 district is receiving, being a junior water rights
14 holder. I know that's somewhat of a topic that's removed
15 from any of the conversations that you're engaging in,
16 but you just had a 15-minute dialogue on woody biomass
17 and the environmental benefits of that; well, I would
18 argue that the retirement of drainage impaired land that
19 is selenium and salt contaminated is an Environmental
20 Justice benefit to the communities of the Central Valley,
21 and retiring 18,000 acres is not inconsequential, it's in
22 fact very significant and results in addressing a
23 decade's long environmental problem that has really, you
24 know, exacerbated some of our kind of larger policy
25 discussions regarding BDCP.

1 COMMISSIONER PETERMAN: Thank you for that. I
2 would ask -- as I mentioned, we had a workshop on other
3 environmental benefits from renewables, and if you have
4 some comments to the nature that you've just given, that
5 you want to submit, I'll have Heather Raitt follow up
6 with you just to make sure that you can maybe send them
7 to her, so we can even consider them as a part of that
8 workshop, as well.

9 We're running here against time, so Matt, do you
10 have a final question or comment, or anyone on the dais
11 burning to make another comment or ask a question of each
12 other?

13 CHAIRMAN WEISENMILLER: I was going to ask one
14 question, which certainly -- I think it's more setting
15 the theme for the IEPR, I mean, we do have a lot of
16 different options in California which, as you know, we
17 are running pretty much to the 33 percent. And so at
18 least one of the issues that we really have to consider
19 in this IEPR is the Governor has always been clear that
20 that is the floor, not the ceiling. And so what are the
21 consequences of basically going to a higher number? And
22 how does that fit in -- do we need to do that to get the
23 benefits and keep this a sustainable industry?

24 COMMISSIONER PETERMAN: I think that's a very
25 good point and, in the comments that you file,

1 specifically what we're going to be doing in this plan is
2 having a list of recommendations, so if the specific
3 recommendations you have, and putting them in the context
4 of both the current renewable goal, the 33 percent, as
5 well as if there's a higher goal, what you might be
6 recommending differently would be very valuable to us.

7 So I will thank you all for your participation on
8 this panel. I found it very informative. Of course, we
9 could go on this topic for days, but we must move on and
10 eat lunch. Matt, thank you for excellent moderating, and
11 questions and, Suzanne, for your presentation.

12 MS. KOROSEC: Commissioner, we do have one
13 question online.

14 COMMISSIONER PETERMAN: Oh, please, I'm sorry, I
15 don't mean to ignore our online audience.

16 MS. KOROSEC: No, that's all right, it just came
17 in. So can you open the line now?

18 COMMISSIONER PETERMAN: Okay, let's hear that,
19 and would everyone mind staying one more minute for an
20 online question?

21 MS. KOROSEC: All right. Your line is open,
22 G.M.?

23 MR. MAYHEAD: Yeah, hi. This is Gareth Mayhead
24 at U.C. Berkeley. It was just a clarification on the
25 earlier comment that was talking about the existing

1 biomass industry in California. I mean, it is true that
2 some of the plants are suffering due to fuel supply, or
3 contractual PPA issues, however, I would like to kind of
4 make note that new money is flowing into this sector, and
5 that's in one of three ways, currently; it's either
6 through the purchase of existing facilities, the
7 conversion of fossil fuel plants to burn biomass, and the
8 restart and non-operational facilities. In my experience
9 working with this sector, investors do regard this as a
10 proven cost-effective baseload technology, and I kind of
11 got the impression earlier that people were regarding
12 biomass as not cost-effective and not attractive to
13 investors, so I just wanted to make sure that was
14 clarified.

15 COMMISSIONER PETERMAN: Thank you very much for
16 that clarification. With that, let's break. We'll be
17 back for a 12:40 start. Thank you.

18 (Recess at 11:40 a.m.)

19 (Reconvene at 12:47 p.m.)

20 MS. KOROSSEC: Thanks, everyone. Welcome back.
21 We're going to start right up with our second panel on
22 Regional Strategies to Identify Priority Geographic
23 Areas. And our first speaker is Scott Flint from the
24 Energy Commission.

25 COMMISSIONER PETERMAN: And let me just say, the

1 first panel went very well, so if you're just joining us,
2 both on WebEx, or in the room, I recommend that you
3 review the transcript when it is available because lots
4 of good information came out. Thanks.

5 MR. FLINT: Thank you. Thank you, Suzanne. Good
6 afternoon, Commissioners, panelists, and distinguished
7 guests. Oh, and welcome to this afternoon. So my name
8 is Scott Flint. I work in the Siting Transmission and
9 Environmental Protection Division here at the Commission.
10 My primary responsibility is as the Project Manager and
11 Lead Commission staff person for the Desert Renewable
12 Energy Conservation Plan.

13 I'm going to give you a high level overview of
14 that planning effort. It's an example of a regional
15 planning effort in which we are looking to site and
16 accelerate permitting of renewables while maximizing
17 environmental protection, that's the overall goal of the
18 DRECP planning effort.

19 First of all, I just wanted to show you this map
20 to orient you a little bit. This is California and this
21 map is the number of conservation or NCCP plans that are
22 going on throughout the state. National Community
23 Conservation Plan is a process that's outlined in Fish
24 and Game Code and, so -- and we're working in partnership
25 with Fish and Game and several other State agencies, and

1 Federal Agencies, to put this planning effort together.
2 And those agencies include Fish and Game, the Bureau of
3 Land Management, U.S. Fish & Wildlife Service, who all
4 have differing and joint permitting responsibilities over
5 renewable energy development in the desert, in different
6 combinations both on public and private lands and
7 primarily the public lands in the DRECP area are under
8 BLM ownership.

9 So why do an NCCP? So what you get out of an
10 NCCP and doing it jointly with the Federal Fish &
11 Wildlife Service in an HCP Planning effort, at the end of
12 that process you have a plan that lays out areas
13 appropriate for development, you have a plan that lays
14 out areas that are appropriate for habitat and species
15 conservation, you have a set of rules about how to
16 mitigate project impacts, and usually you have a
17 streamlined and facilitated mitigation pathway. And what
18 I mean by that is you have an entity that implements the
19 plan and, in most of those plans developers can just pay
20 fees which helps projects move along faster, pay
21 mitigation fees, and those mitigations are put in place
22 by the entities that implement the plan on behalf of the
23 developers.

24 This is DRECP Area -- is down here, we're looking
25 at the southeast corner of the state, it's the largest

1 planning effort of this kind that's been attempted to
2 date, it's approximately 22 million acres in size. It
3 takes in a portion of -- all or a portion -- of seven
4 counties, including Inyo, Kern, San Bernardino, Los
5 Angeles, Riverside, Imperial, and San Diego.

6 So, again, why would anybody undertake this
7 planning effort for such a large area? Coming out at the
8 end, the overall benefits to projects and project
9 developments would include California Endangered Species
10 Act Permits, areas that are permitted, or areas where
11 permitting could be streamlined, tiering off the plan as
12 it is completed and presented, and, in the Endangered
13 Species Act Authorization, under this umbrella, local
14 agencies retain local control and approval authority over
15 their projects and they are, those that sign on as
16 Permittees, become issuers of the incidental take permits
17 on behalf of the State and Federal agencies, so they have
18 total control after signing up to operate within this
19 plan.

20 Mitigation and monitoring costs and
21 responsibilities are identified for the life of the
22 permit term which run, for these planning efforts and
23 permits attached to them, run between 30 and some up to
24 50 or even 80 years in a few cases.

25 Planned development is in a partnership mode,

1 both with stakeholders and affected and regulated
2 entities, and also joint agencies. And some of the
3 conservation established in the plan, some of the
4 responsibility for implementing that, is shared by the
5 agencies in certain circumstances, and that would be
6 conservation above and beyond project permitting.

7 Permitting time is reduced significantly and
8 environmental review in these planning efforts is either
9 completely complete for some projects, or can be tiered
10 from to speed up the environmental review process, both
11 at the State and Federal levels for subsequent projects
12 that need additional review.

13 Benefits to the environment and agencies include
14 -- these plans are designed to assist in species recovery
15 and are also able to cover non-listed species in the
16 plan, both for take and for conservation, so that species
17 do not become listed in the future and then become a
18 permitting problem for operating projects.

19 A huge benefit for the agencies, or for the
20 environment, overall, is increased effectiveness of
21 biological mitigation because you're looking at it and
22 planning it on a region, or eco region-wide basis, and
23 not project-by-project, individual mitigations, which
24 often are opportunistic, and do not fill out a proscribed
25 and preferred plan for conservation. And agency

1 workloads are significantly reduced from individual
2 project permitting and environmental reviews, and that's
3 all agencies that participate, including local agencies.

4 So what have we completed to date? We have
5 looked at and developed an initial set of scenarios for
6 development and we are working right now, as we speak,
7 actually, turn those into alternatives that will be
8 presented in a Draft Plan in several months for public
9 review. We have identified potential areas for renewable
10 energy, zones that are preferred for development and have
11 lower biological value, that's how we, by identifying
12 these areas, being able to permit some of them in some
13 fashion, we would be able to accelerate development and
14 minimize environmental conflict and impact.

15 So what kind of data have we looked at to develop
16 these areas and what's been critical, and some of the
17 things around data? One is on the resource development
18 side, we've looked at quality of resource, we've looked
19 at land slope, proximity to roads, and transmission, and
20 we've also looked at the conservation value of the land.
21 So in an HCP, in a Habitat Conservation Plan, the primary
22 intent is to conserve habitat and species, so we've built
23 that value look into identifying these areas also, hence
24 identifying the lower biological value habitats.

25 And just to be complete, the DRECP is looking to

1 permit utility-scale wind, geothermal, and solar in the
2 desert, and the associated and required transmission for
3 that. And as defined in the plan, that includes 20
4 megawatts and above, that was the utility-scale
5 definition for projects; however, we are also, as
6 identified in the Governor's strategy, we also have
7 places where distributed DG on the ground could go, that
8 would also be covered by permits in the plan.

9 So we've looked at a ton of biological
10 information, we probably have about 700 layers of
11 information, both on species locations and habitats.
12 We're looking at some advance data that's coming out of
13 studies recently that are just -- are being done right
14 now in response to a large amount of development in the
15 desert, and these have to do with genetic connectivity,
16 as well as habitat connectivity.

17 We are looking at projected changes in the
18 climate. As climate change goes forward, the desert is
19 projected to get hotter and drier, and we're looking to
20 taking that into account because that directly can affect
21 species distributions, as you can see from these modeled
22 projections for future distribution of the Cactus Wren,
23 just for an example. So we're taking all this advanced
24 information -- some information is available, some
25 information is not available. We are spending money to

1 fill some data gaps, primarily on vegetation mapping and
2 distribution, and the state of climate change modeling is
3 still in its infancy and there's a lot of debate around
4 inputs and outputs of those models, so there's some
5 uncertainty there.

6 We're also looking at habitat connectivity which,
7 between existing protected areas, so this is one of the
8 areas that is a huge emphasis for this conservation plan,
9 because, given all the uncertainty around climate change
10 modeling and prediction, one of the best efforts that we
11 can do is maintain connectivity so that animals can move
12 within their natural environment. Unique to this plan,
13 from the biological perspective, is the ability to do
14 that over this huge area. Most NCCP plans are county
15 specific, and while you can do some planning for climate
16 change and adaptation within that, a lot of times you
17 can't because you're not dealing with a large ecological
18 area that provides the variety and diversity of habitats
19 needed to ensure resiliency in the face of climate
20 change.

21 In addition to the biological information that
22 we've been looking at and analyzing and collecting, and
23 the inputs that we've used on energy resource
24 availability, also taken inputs from all the
25 stakeholders, and that includes Counties, the affected

1 Counties, industry, wind, solar, geothermal, and we've
2 used those inputs in the process to identify those areas.
3 In preparing for the EIR, Environmental Impact Report,
4 the Environment Impact Statement that needs to go along
5 with this plan, we also looked at these other 59
6 biological/non-biological issues across the desert. This
7 provides vital information for the environmental document
8 that folks will be able to tier off of within the plan,
9 or if they're not fully covered in the permits that might
10 be issued.

11 So what are some of the challenges? The process
12 is not without -- it has great promise, it's not without
13 its warts. There's a lot of stuff going on in the desert
14 and we're working carefully to integrate that and not
15 conflict with it, particularly local land use planning
16 and other conservation plans, and management of
17 conservation lands that are already out there in the
18 desert.

19 A desert is fully subscribed with uses. Most of
20 the publicly-owned lands have Land Management Plans that
21 fully subscribe what's going on there, provides
22 recreation value, wildlife habitat, mining, and many
23 other uses that are needed for us to function as a
24 society, and for us to recreate. And so it's already
25 fully subscribed. And so, working to integrate another

1 large-scale use is proving to be a big challenge.

2 So ultimately we want to go from a permitting
3 process that looks like this, with all these complicated
4 steps and interactions between four or five agencies, to
5 something that still has the agency involvement, but is
6 much more simplified and allows folks to comply with
7 existing law and to site their projects and have the
8 appropriate mitigations and habitat protections in place
9 to deal with that. So that's what I had today and that's
10 just an example of the kind of effort that's gone into
11 this plan. Some of those things -- the date in these
12 will vary and the different land ownership will vary in
13 different areas, depending on where such planning effort
14 is undertaken in the future, so there's lessons to be
15 learned from this process and we are about to the point
16 to issue the first full public draft in a couple months
17 of the plan and the EIR/EIS.

18 COMMISSIONER PETERMAN: Thank you, Scott, very
19 much for that. I wanted Scott to present today largely
20 because the DRECP is the largest effort of this nature,
21 this type of planning that we've been talking about all
22 day that the State is engaged in, and it would be good,
23 again, as Scott mentioned, to draw some lessons about
24 this for other areas. I want to make sure, though, that
25 we don't focus -- I know a lot of people have been

1 involved in the DRECP here -- that we're not focused
2 explicitly, only on the DRECP, and how that process
3 should or could be different, but talking about some of
4 the larger lessons learned and opportunities.

5 One follow-up question, Scott. You had one slide
6 which you quickly just mentioned that there are 15 other
7 factors that the DRECP is considering, including
8 socioeconomic, Environmental Justice, noise, etc., I'm
9 just wondering if you could speak to explicitly how
10 you're incorporating these topics. And one that's come
11 up a number of times for the group has been
12 socioeconomics. Thanks.

13 MR. FLINT: Yeah, and that's as far away from my
14 area of expertise as possible, but, what we would be
15 looking at these -- we're looking at three primary issues
16 in the plan, itself. Typically, they are development and
17 biology, in this case we don't want to find -- I'll start
18 with that -- we don't want to find biologically superior
19 sites that then have huge conflicts with cultural
20 resources. That's something that is traditionally looked
21 at later in the process; we're integrating that as best
22 we can, as soon possible in the process. These other 15
23 issues are being considered in general and coming with
24 the plan, but basically the look at these will be at a
25 programmatic EIR/EIS sort of look and what's required by

1 both CEQA and NEPA.

2 So there will be some look at economic analysis
3 of how, once areas are selected and the analysis goes
4 forward, of how recreational uses and other competing
5 uses in the desert that might be displaced would affect
6 the economy, the Counties, those sorts of things. There
7 will be a look at how the financial benefit to
8 participate in a plan like this might be to the
9 development community. So those are some general things
10 that we would be looking at.

11 COMMISSIONER PETERMAN: Thank you very much.

12 MS. KOROSK: All right, next we have Bill
13 Pfanner from our Special Projects Office.

14 MR. PFANNER: Okay. Well, thank you very much to
15 the Commissioners for inviting me to participate here
16 today. And I think Commissioner Peterman will get her
17 wish, that our topic today is very high level, it is not
18 geographic, or energy-type specific, but really looking
19 at a very broad, big picture of three policy documents
20 that the Energy Commission has been involved in, the
21 Energy Aware Planning Guide, the Energy Aware Facility
22 Siting and Permitting Guide, and the California Local
23 Energy Assurance Plan, which is currently in production.

24 So for introduction purposes, my name is Bill
25 Pfanner. I am the Supervisor in the Special Projects

1 Office, Local Energy and Land Use Assistance, which is
2 part of Fuels and Transportation Division.

3 And I would like to start my presentation today
4 with my ah hah moment for you. For eight years, I was a
5 Project Manager here at the Energy Commission in the
6 Siting Division, doing the licensing, environmental
7 review, and permitting of power plants, 50 megawatt or
8 greater. And back in the not too distant past, all we
9 were permitting were gas-fired power plants. And I got
10 the short straw and was assigned the Eastshore Energy
11 Facility in the City of Hayward, which -- all energy
12 projects, no matter how green you think they are, are
13 going to have controversies; this project was unique in
14 that it was the second large-scale gas-fired power plant
15 in the City of Hayward in the same year. So, if you
16 imagine the old movies where the citizens show up with
17 pitchforks and torches at public hearings, that's what
18 our public hearings were like. But my ah hah moment came
19 in the permit process. A very earnest woman got up and
20 said to me, "Mr. Pfanner, why is the Energy Commission
21 permitting these gas-fired power plants? We have
22 policies in place, the Governor is directing us, and we
23 want renewable energy. Look at the City of Hayward, look
24 at all those big warehouse facilities with flat roofs
25 that we should be putting solar panels on." And the

1 answer is a community that is not proactive will be
2 reactive to the energy system that is decided for it.
3 So, because a city has not planned for incorporating into
4 its policy documents and land use plans, those mechanisms
5 to encourage, facilitate, get built on the ground,
6 renewable energy projects, you will get the projects that
7 are proposed to you.

8 So, around that same time, the Energy Commission
9 was developing IEPRs that were looking more at renewable
10 energy, looking at land use, and the Energy Commission
11 said, "We want to develop a unit that is more land use
12 centric," and I became the supervisor. Well, the first
13 thing we know is that the Energy Commission is not
14 statutorily in the land use game. Land use is
15 predominantly Local Government, regional government, and
16 we had to say, "What is our role? What is the Energy
17 Commission's role in land use?" And we really came down
18 to the Energy Commission is good at research, providing
19 information, and the IEPR said we want a strategic plan
20 for land use, and our Strategic Plan basically said,
21 "Tools, not rules." We want to develop tools for Local
22 Governments to help them make decisions to incorporate
23 state policies into their own communities in a way that
24 works for them.

25 And one of the first projects we finished was an

1 updating of the *Energy Aware Planning Guide*. And some of
2 you may be aware, this was a document that was originally
3 prepared back in the '90s, and it is very well known in
4 California, and it was time to update it. Information
5 was out of date. And the Planning Guide is an excellent
6 resource that provides strategies for reducing energy use
7 through community design, transportation improvements,
8 energy efficient, and it really targets regional and
9 Local Governments. And we were working with Cambridge
10 Systematics, Local Government Commission, and Calthorpe
11 Associates. And we prepared this document, it has been
12 very well received. I provided the link and the handout
13 because it is online, and we did have some copies
14 available for those that want hard copies, and I'm told
15 they're out, but after I'm done here I'll bring more down
16 here.

17 So the *Energy Aware Update* said, well, what's
18 changed since the '90s? Well, AB 32, SB 375, a lot of
19 issues, global warming, adaptation planning, Energy
20 Action Plans. So we really looked at, you know, how do
21 we update strategies to reduce energy consumption and
22 deal with issues?

23 And there were five major strategies that the
24 *Energy Aware Planning Guide* dealt with. And I'm just
25 going to hit on them briefly here because they're very

1 detailed. But land use, it looked at Smart Growth, land
2 use diversity, transit-oriented development, parking
3 pricing, you know, through street projects, street trees,
4 a lot of the physical amenities that Local Governments
5 can look at under land use.

6 Did I jump slides here? Oh, this is what I was
7 going to do -- transportation, it really looked at fare
8 increases, park and ride situations, Transportation
9 Management Associations, all of the transportation
10 associated facilities, under building strategies looking
11 at California building strategies, improve the
12 enforcement of Building Energy Standards, going beyond
13 Title 24, solar energy, retrofitting residences,
14 efficient lighting, trees and such.

15 Under water, it looked at urban water
16 conservation, integration of Regional Water Plans,
17 stormwater reduction, conservation, reuse and recycling,
18 and efficient wastewater treatment. And then, under the
19 banner of Community Energy Strategies, it got into topics
20 like, community energy authorities, energy district
21 financing, cool communities, renewable energy resources,
22 and Distributed Generation type.

23 So what the *Energy Aware Planning Guide* does, it
24 provides general plan language ideas that Local
25 Governments can incorporate, the implementation of ideas,

1 it identifies energy benefits, environmental benefits,
2 economics, examples of programs and operations, and
3 resources. So, again, it is a very good broad tool for
4 Local Governments to look at various programs and
5 policies that are in place and provide tools of how they
6 can be adapted.

7 That document was completed in February of last
8 year, and since then our unit has been working on
9 preparing a Web tool component of this, which I kind of
10 think of as the *Energy Aware Planning Guide* on steroids.
11 And it goes into the document, and we're working with
12 Lawrence Berkeley Labs on this, and it develops more in-
13 depth information to assist regional governments in
14 making land use choices to reduce energy consumption and
15 greenhouse gas emissions.

16 And what it does, it goes to the major
17 recommendations in the Planning Guide and provides more
18 in-depth, it has added information, provides breakdown by
19 General Plan type, density types, and includes links to
20 other websites, so it really does provide a lot more
21 information for Local Governments. And when the site is
22 done, you will see that it will give you some ideas based
23 on the *Moving Cooler Study*, which was done in 2009, of
24 what kind of greenhouse gas reduction do you get for your
25 policy, and what's the cost-effectiveness for

1 implementing that?

2 The second *Energy Aware* document that we have
3 completed is the *Energy Aware Facility Siting and*
4 *Permitting Guide*, and I think anyone that is interested
5 in having a good overview of energy planning, permitting,
6 in California, this is a good primer. It wasn't meant to
7 be detailed, it was meant to provide an overview, and for
8 Local Governments, this would give a comprehensive
9 understanding of energy and the process. It's meant to
10 assist Local Governments in developing energy General
11 Plan elements, it discusses the increased role of Local
12 Government's energy planning, provides guidelines on
13 utility-scale electric generation, and transmission and
14 permitting. It identifies the key players and it
15 identifies utility-scale generation and transmission
16 likely to occur, and the tools for doing the
17 environmental review process. The link is provided here
18 and, again, there are handouts for those that want a copy
19 of it.

20 This document looked at small two megawatt
21 projects, individual panels on roofs, 2 to 20 megawatt
22 Distributed Generation-type projects, and the larger, 20
23 megawatt or greater, and it sets the stage for
24 electricity generation and use, preferred source of
25 electricity generation, and electricity transmission

1 preference.

2 The document provides a background on the
3 importance of Local Governments, and Local Governments
4 roll in preparing General Plans, specific plans. Local
5 Governments have a lot of information now that they can
6 use to help make their plans -- what are the resources
7 available? You know, planning considerations for what
8 information is out there, strategies for public
9 involvement, and a way to improve the permitting and
10 licensing process for renewable energy.

11 It looks at what is going on in the future, you
12 know, where are we know, where are we going. The RETI
13 project, the California Transmission Planning Group,
14 statewide studies, the Desert Renewable Conservation
15 Plan, BLM Renewable -- you know, projects that we've been
16 talking about here, utility-scale development. So,
17 again, it is a very good overview for anyone looking at
18 siting energy projects.

19 Land use approvals, environmental review,
20 permitting authority process, and planning documents, all
21 are discussed in the process.

22 The last item, I'm going to ask my staff member,
23 Dave Michel, to come in for and that's to give you a
24 quick overview of a project that we're very excited about
25 and is in the process of being prepared at this time, and

1 that's the California Local Energy Assurance Plan,
2 CaLEAP. And Dave Michel will explain it.

3 COMMISSIONER PETERMAN: Bill, I just had a quick
4 follow-up question before you --

5 MR. PFANNER: I'll be back.

6 COMMISSIONER PETERMAN: Okay.

7 MR. MICHEL: Good afternoon. Yeah, we kicked off
8 the CaLEAP Program in September and quickly we moved into
9 a recruitment phase of recruiting local governments to
10 actually get assistance from this program. This was a
11 federally funded program and it's going to be around
12 until March of next year. The main goal of this project
13 is to assist Local Governments to become more energy
14 resilient. And specifically, instead of looking at it
15 kind of from the 30,000-foot view that you guys have been
16 looking at, we're looking at facilities and not just any
17 facility within a Local Government; we're looking at
18 government and private infrastructure facilities that you
19 want to make sure that they have power during a major
20 energy disruption, and that disruption could either be
21 from natural causes or manmade causes such as terrorism,
22 or cyber attacks.

23 The lessons we've learned from events such as
24 Katrina and Japan, and other outages such as the outage
25 in September down in San Diego, we're starting to learn

1 that energy is important to consideration, and what
2 facilities we're protecting or hardening in those events.

3 So the objective of the program is to show Local
4 Governments how to develop these plans; this is not
5 something that they normally embark on and there's some
6 expertise that's been going on across the nation in the
7 last five or six years in this area. We've basically
8 enlisted a lot of the entities that do that, ICF and PTR
9 are the two contractors that we're working with that are
10 assisting us on that effort. We started a recruitment
11 effort in December with six public workshops, we're
12 continuing that effort throughout the state, and we're
13 successfully recruiting some major jurisdictions. We've
14 now recruited the City and County of San Francisco, 18
15 Cities in San Diego, we've got Hayward, just the
16 community that Bill was talking about, Berkeley, San
17 Francisco, Palo Alto, we just got them aboard last week,
18 we talked to SACOG last week, as well, they're extremely
19 interested in going forward. We're looking to brief
20 different committees within SACOG, and hopefully we can
21 get some of the Cities in this region, as well.

22 So what we're really trying to do, and I'll go to
23 the next slide and you can see our methodology that we're
24 trying to do, is we look at the framework in how to
25 develop a plan and how to actually implement the plan.

1 It starts off with looking at the team that they've
2 developed. In many cases, they already have a team, but
3 we look at it and see who is missing and bring them to
4 the table, and in some cases there are team members that
5 they normally don't talk to, so they could be planners,
6 they could be part of the elected officials, they could
7 be first responders, energy offices, those types -- and
8 in the private entities such as hospital associations
9 and, obviously, the utilities, too. We take that one
10 step further and then we look at the major components.

11 Really, the work is done in Step 2. So we look
12 at the communities' demographics, try to understand their
13 characteristics, we then look at their energy profile and
14 how it's made up, and then we look at the facilities.
15 And this is where we can really lend a hand on trying to
16 prioritize a government's facilities and what are
17 important to protect. In most cases, we're looking at
18 police stations, fire stations, and in some cases it
19 could be publicly-owned hospitals, or we work with their
20 privately-owned hospitals, as well. Those are the type
21 of community facilities we're looking at. It could be,
22 also, shelters; shelters come in many different forms,
23 they could be elementary schools that serve as shelters,
24 as far as gymnasiums, it could be senior centers, or
25 other community centers. Those are the facilities we're

1 talking about and, so, how can we make them more energy
2 resilient?

3 In many cases, the traditional method of a back-
4 up generator isn't enough. During devastating outages,
5 in most cases their fuel supply will run out. Most of
6 them only have 48 to 72 hours of fuel. Renewable
7 technologies such as PV and solar, rooftop solar, can
8 really lend a hand in augmenting their back-up generation
9 if it's designed to do so, and that's what we're working
10 toward, as well, or other advanced strategies such as
11 microgrids, also understanding what will the Smart Grid
12 do to the vulnerability of the grid, as well, so we look
13 at that, and in some cases it may bring more
14 vulnerabilities to a system.

15 We're working toward understanding how we can
16 better foster public partnerships in delivering fuel once
17 an event happens, so we're working on that, as well,
18 creating that dialogue. So like I said, this is looking
19 at the building, as far as a resource, when you need that
20 power to be on and how to do it. And thank you very
21 much.

22 MR. PFANNER: So we talked about where we've
23 been, the *Energy Aware Planning Guide* and *Facility Siting*
24 *Guide*, where we are with the CaLEAP Project, and I'd just
25 like to take a minute to talk about where we think we'd

1 like to go. We do a lot of discussing with Local
2 Governments, and we understand resources are tight, staff
3 is tight, we have very talented, innovative, creative
4 people out there that want to do things, but don't have
5 the resources, and if we look at our strategy of tools,
6 not rules, we're looking to develop here at the Energy
7 Commission support and some financing for the next step
8 in the *Energy Aware*, the concept of Energy Aware, a
9 Community Energy Guide, which could include a Web-based
10 tool for Local Governments to prepare energy elements
11 integrating the types of policies that Local Governments
12 want to get on the ground, taking them from concepts into
13 -- physically integrated into their General Plan process,
14 so that Local Governments can get those plans, and as
15 part of the Web tool, looking at the concept of a
16 programmatic environmental review, so that the CEQA
17 component could be done as part of it, also. This is a
18 concept right now, we'd like to develop that, you know,
19 we know that this is something that would be a valuable
20 tool in the future, but, as I say, it's our next step in
21 where we hope to go because we do see that critical link
22 between Energy Commission State policies and Local
23 Governments' desire to make decisions at a local level
24 and to incorporate Smart Energy into the future. So,
25 with that, I will gladly take some questions.

1 COMMISSIONER PETERMAN: Thank you, Bill. I just
2 wanted to ask a bit more about how this -- it was
3 discussed earlier today and in past workshops that I
4 guess the Association of Counties -- I don't want to say
5 it incorrectly -- come up with a model, a standardized
6 guide, for solar PV, for example, and so I just wondered
7 if you could speak to how the Energy Commission is
8 coordinating with those types of bodies, you know, kind
9 of what role do we see ourselves playing now that
10 Counties are taking on some of this work themselves?

11 MR. PFANNER: Well, the Energy Commission has
12 been very involved in the various State entities that
13 have worked on sample ordinances for siting solar
14 facilities and being engaged in the process where State
15 agencies are working with the Local Governments. So, I
16 think that is a key component and it certainly was a key
17 component, a strategy of our unit, of being engaged with
18 other State agencies, to make sure that the Energy
19 Commission is integrated into the process.

20 MR. MICHEL: I can add something to that, too.
21 You know, we've been asked, or I've been asked, to assist
22 ABAG in some of their energy assurance efforts, but it
23 really has a lot of stakeholders involved and over 100
24 cities involved within that group, and I think the co-
25 benefit of what we're trying to do in the energy

1 assurance work is we're developing those relationships
2 with each Local Government, but all the other
3 stakeholders, as well. We're doing that with San Diego,
4 we're doing it in other areas in San Bernardino and
5 Ontario, and we're hopefully going to start that dialogue
6 along with here in Sacramento. We also have an
7 association with some regional groups in the San Joaquin
8 Valley. So we're beginning that dialogue and the
9 dialogue is very hands-on.

10 MR. PFANNER: Thank you very much. We greatly
11 appreciate being invited here today.

12 COMMISSIONER PETERMAN: Well, you were easy to
13 find, being in the building, you know?

14 [Laughter]

15 No, glad you were able to present this work. We
16 haven't had many opportunities to discuss the recent
17 developments, so thanks.

18 MS. KOROSSEC: All right. Now we will move into
19 our second discussion with our Moderator, Eli Harland
20 from our Renewable Energy Office.

21 MR. HARLAND: Thanks, Suzanne. Thank you, Scott
22 and Bill, as well, for those presentations, and Dave. My
23 name is Eli Harland. I work in the Renewable Energy
24 Office here at the Energy Commission and, first of all,
25 thank you to all the Panelists that are here now, helping

1 us shape this really important dialogue and start to roll
2 the sleeves up and do some important work here.

3 So we have some familiar faces from this
4 morning's panel, and this panel will work similar, each
5 of you will have about five minutes, if you can stick to
6 five minutes, that would be great, to introduce yourself
7 and make some opening remarks.

8 The questions are up on the Powerpoint and I
9 believe each of you has been able to review some of
10 those, so if you could address those within your opening
11 remarks and also after each of you introduce yourselves,
12 we'll talk about those.

13 We also have one of our Panelists participating
14 over WebEx, Josh Hart from the County of Inyo's Planning
15 Department is on our WebEx, so when we finish
16 introductions around the table, I'll ask Josh to
17 introduce himself and make opening remarks. So if
18 there's any opening comments?

19 COMMISSIONER PETERMAN: I'll just add one
20 comment. For those who are -- this is our second panel
21 of the day, we heard a lot of some of your opening
22 comments in the first panel, don't feel the need to
23 repeat the same comments again, we've got them on the
24 record, but do the intro as you wish, but if you want to
25 even just start going directly to the questions, that's

1 also beneficial. Thanks.

2 MR. HARLAND: All right. So I'll just start to
3 the right of me with Wade.

4 MR. CROWFOOT: Thanks so much for the opportunity
5 to be here. My name is Wade Crowfoot and I work at the
6 Governor's Office of Planning and Research, or OPR. And
7 in that role, I help spearhead the Governor's efforts to
8 achieve 12,000 megawatts of Distributed Generation.
9 Probably everyone in the room knows what Distribution
10 Generation, or DG, stands for, but it really is localized
11 renewable energy. And the way we define DG is renewable,
12 as defined by the RPS, under 20 megawatts, so that's
13 everything from your small rooftop to your large
14 community-scale project, and then located on the
15 distribution grid, or serving directly into the center of
16 demand.

17 So I'm here really more to learn than to present
18 any -- or to try to answer any one of these questions. I
19 will give you a little context from the Governor's Office
20 and in terms of why we're really appreciative of the CEC
21 for asking these questions and building this subject into
22 its next version of the IEPR.

23 The long term vision that we have for energy in
24 the Governor's Office, which I think the CEC and sister
25 agencies share, is to transform California's energy

1 system to a highly efficient renewables-based system, and
2 electrify transportation. And that's really sort of the
3 one sentence mission statement that binds our efforts
4 around renewable energy. And in order to do that, we
5 believe strongly that we need both large-scale renewable
6 energy, as well as small-scale DG.

7 A recent report suggested, in order to meet our
8 long term climate goals, which are to reduce greenhouse
9 gas emissions 80 percent by 2050, we need to grow -- and,
10 I should say, address demand growth as population grows
11 and transportation becomes electrified-- this particular
12 report suggested that solar energy had to grow by about
13 12 percent a year, and wind power by about 7.5 percent a
14 year, every year until 2050. So we in the Governor's
15 Office believe that, you know, beyond 33 percent, we'll
16 need renewable energy at increasing levels over time,
17 again, to address demand growth and to transition our
18 system to a less polluting energy system.

19 That being said, my friend and colleague, Tim
20 Snellings, who will talk today, presented at a
21 conference, which I presented at two days ago, and
22 indicated the amount of land that actually is needed to
23 facilitate all of that energy growth -- renewable energy
24 growth in California, if you're looking at solar energy
25 and wind energy, which I should say parenthetically are

1 only two forms of renewable energy that we're looking to
2 advance -- bioenergy, fuel cell, there are other
3 technologies that we want to prioritize and figure out
4 ways to expand.

5 But Tim's slide that he showed earlier this week
6 suggested less -- well under one percent of California's
7 land mass would have to be converted to renewable energy
8 if you were depending on solar and wind power.

9 So from our perspective, while we want to move
10 aggressively on large-scale and small-scale, we can be
11 somewhat selective in terms of where we bring on
12 renewable energy. The work that I do, advancing our
13 12,000 megawatt Distributed Generation goal, is focused
14 on building energy near sources of demand, so that's in
15 cities, that's near manufacturing facilities, that's on
16 farms. And so, while our offices, you know, fully
17 prioritizing the Desert Renewable Energy Conservation
18 Plan on utility-scale, we're also really focused on
19 trying to figure out where within centers, or near
20 centers of demand, we can bring on renewable energy.

21 I think the question I'm interested in discussing
22 today is, if we have these collective goals of expanding
23 renewable energy, but doing so in an appropriate way that
24 recognizes other priorities, be it agriculture, other
25 economic development activities, how does we approach

1 this from a regional standpoint? In other words, I know
2 that the CEC has put together draft targets for regions
3 to achieve the Governor's 12,000 megawatt distributed
4 generation goal, and there's a lot of questions around,
5 you know, how a regional target would be set, and then
6 how it would be advanced with Local Governments. Is it a
7 soft target? Is it an enforceable target? Is it focused
8 on land use resources, or is it focused on the
9 capabilities of the utilities operating in the region?

10 We're very interested in finding ways to partner
11 with Local Government to achieve the 12,000 megawatts of
12 Distributed Generation, and are really interested to know
13 from some of the local folks here today what's most
14 hopeful to them. I know Bill and his team have come up
15 with some very effective tools. In the Governor's
16 Office, we're working on a Guide Book for streamlining
17 Building Permitting for very small-scale solar PV.

18 So the state is looking at and developing great
19 tools, but I think the key question is how to help Local
20 Governments actually be able to implement those tools
21 because we could think that we have the greatest ideas in
22 Sacramento that are helpful to Local Governments, but if
23 they're not being implemented, ultimately they're
24 probably not worth the paper that they're printed on.

25 So we in the Governor's Office are really focused

1 on, you know, in 2012 and beyond, really working with
2 Local Governments to figure out what's needed and what
3 helps facilitate the renewable energy development that
4 you yourselves want. So I'll leave it at that, and I'm
5 thankful to the Commissioners for inviting us here today,
6 and look forward to hearing from my fellow Panelists.

7 MR. GAMPER: Madam, Chair, John Gamper
8 representing the California Farm Bureau. I think I was
9 remiss and didn't thank you both for inviting me, Eli,
10 and Matt, for inviting me here to be on the panel today.
11 We have been involved since the RETI process several
12 years ago and we became alarmed that agricultural land
13 might have a very large target on it because of some of
14 the other goals and objectives that became apparent
15 during the RETI process, like taking all public land off
16 the table, that's 50 million acres of the one million
17 acres that represents the state's area. So when you say
18 it's only one percent, that's a million acres, and if
19 it's a million acres of prime farmland, that's a
20 significant impact on agriculture. If it's a million
21 acres of prime habitat, it's a significant impact on
22 wildlife, as well.

23 So we have 100 million acres in the state, 50
24 million is owned by either the LADWP, or the Federal
25 Government, or other Local Government, and so of that 50

1 million acres, about 30 million acres are Ag land, and
2 about eight million acres are prime farmland. And,
3 again, there were 10 million acres just in the mid-'70s
4 of prime farmland, so it's a losing battle as far as
5 protecting our prime farmland resources due to
6 residential development, industrial development, and
7 commercial growth, and the drive for sales tax dollars.
8 So the fiscalization of land use has not ended, and now
9 that we're starting to move into an era of Smart Growth,
10 and trying to get mixed uses, pedestrian-friendly
11 communities, and reducing carbon footprints of
12 transportation and community development, now is not the
13 time to turn leap frog industrial development loose in
14 our prime agricultural soils.

15 As far as what the State can do, not the
16 questions, but just the general perspective of this
17 panel, I would think that if the State could help develop
18 a model LESA program, a Land Evaluation Site Assessment
19 System. We developed -- the Farm Bureau sponsored the
20 Bill, Senate Bill 850, back in the '90s by MacCorkindale,
21 to require the Department of Conservation to establish a
22 LESA Program because Counties that had Programmatic EIRs
23 -- Kern County -- were wading through 1,000, 2,000,
24 3,000-acre projects with Negative Decs, because they
25 already did a Programmatic EIR, but there was no look at

1 the cumulative impacts of that conversion. So, since we
2 couldn't get a threshold above which conversion of
3 farmland was considered significant, we got a LESA
4 process involved which said, if you don't want to do
5 that, just do a land evaluation site assessment and maybe
6 that can give you a number that will tell you whether or
7 not the impact is significant.

8 LESA, the Land Evaluation part, is a very
9 objective criteria based on the productivity of the land,
10 the deepness of the soil, the lack of salt, etc.; the
11 Site Assessment is more of the size of the parcel,
12 proximity to fire stations and, in this situation,
13 obviously, proximity to the Grid and interconnection.
14 But that would be a very helpful tool as far as
15 identifying where solar development or renewable energy
16 development could occur. Of course, I mainly focus on
17 solar because that's the most land-intensive of the
18 renewables.

19 We also need a mechanism to take speculation out
20 of these new targeted areas. When we heard from
21 Recurrent [Energy] today that we don't want to create a
22 land rush and tilt the market, there has to be a
23 mechanism where we can take the speculation out of those
24 situations. If you've got the Westlands Water District
25 that has ground, it's probably worth \$1,500 to \$2,000 an

1 acre max, due to the retirement, the salt problems, it's
2 unrealistic to then turn around and talk about it being
3 valued at \$15,000 an acre for solar development. So
4 there has to be a way to reduce the speculative value of
5 that ground, whether it's through a legitimate solar
6 easement approach, where you have what's the value of the
7 land as a solar easement, and what's the value of the
8 land as Ag, and then, like a regular conservation
9 easement, you pay the difference between what that land
10 is worth as a solar development vs. what it's worth as
11 Agricultural land. And, of course, unfortunately, in
12 that model, the traditional model of a conservation
13 easement, the higher the value of the Ag land, the lower
14 the value of the solar easement. So we need to figure
15 out a way to deal with that issue because we don't want
16 to have an artificial tilt toward our best ground.

17 So I think I've mentioned I'm not a big fan of
18 Programmatic EIRs, especially if they allow groups to
19 sweep cumulative impacts under the table. I think the
20 best thing the State could also do would be to streamline
21 the CAISO process and to get all the projects out of the
22 queue that have been sitting there that are just a
23 twinkle in somebody's eye, that are never going to go
24 anywhere, and hopefully that will happen soon.

25 I was going to also suggest that the State

1 produce some guidelines and criteria, but Bill said you
2 guys have already done that, so that's already being
3 done. But there's also this other chicken and egg
4 dilemma that we have to address, and that's the local
5 planning dilemma, where you have -- in order to get a
6 Power Purchase Agreement, you have to have site control,
7 and you have to have the entitlements. But that doesn't
8 necessarily mean you have interconnection or a Power
9 Purchase Agreement, so you've got a lot of developers
10 going out there, trying to get entitlements for projects
11 they may never get a PPA on, may never get financing on,
12 but they're seeking Williamson Act cancellations, and
13 they're seeking entitlements on projects that, again, may
14 just be a twinkle in somebody's eye. And when you talk
15 to Recurrent [Energy] and they say there's 504 projects
16 in the South Central Valley and there's going to be 30
17 that are going to get PPAs, that is a waste of a lot of
18 time and money and energy on projects that are never
19 going to go anywhere. So I look forward to the broader
20 discussion and I'll stop there.

21 COMMISSIONER PETERMAN: John, thank you for your
22 comments. I would ask, either if you want to comment
23 now, or in your written comments or later on, on the
24 following. You've focused primarily, as you've
25 mentioned, on solar developments on farmlands,

1 particularly of some of the, I think, challenges that
2 you're seeing. We've heard from the Agricultural
3 community, though, about a real interest in bioenergy and
4 on-site bioenergy use, and so, if you have any comments
5 that would be different, considering that as the resource
6 vs. solar, I would appreciate hearing them, as well,
7 because that's one of the opportunities, where we're
8 looking for opportunities, particularly in the Central
9 Valley.

10 MR. GAMPER: Good. Will do. In my written
11 comments or --

12 COMMISSIONER PETERMAN: If you even wanted to
13 address them now. I mean, everything you've said so far
14 is good, but I just did want to again bring to the table
15 that we're interested in other technologies, and
16 particularly when it comes to Agricultural communities,
17 bioenergy, and so also welcome a regional strategy on
18 that type of development, as well.

19 MR. GAMPER: I was in college in the '70s, the
20 methane generators were the hottest new thing. And
21 nothing has come of methane generators in 30 plus years.

22 COMMISSIONER PETERMAN: Ah, the industry might
23 tell you something different on that one, but go ahead.

24 MR. GAMPER: There's still -- it's very difficult
25 to get them sited, it's very difficult to get them on the

1 Grid, and we could have a lot more development in biogas
2 and biomass conversion if there wasn't the regulatory red
3 tape that was necessary to get these projects on line. I
4 mean, you can get the grant to get the project going, but
5 then how do you get it connected to the Grid, and how do
6 you get the utilities to buy the power? So, we are big
7 supporters of net metering and meter aggregation, which
8 is enough to the utilities. We've had projects where you
9 could generate on a half a megawatt of solar panels, you
10 could power 900 pumps, 900 horsepower pumps, on an annual
11 basis, and the reason that project worked was because it
12 was a rural cooperative that required that the project be
13 -- that they aggregate their meters because the ranch was
14 50 percent of the rural coop's energy consumption and
15 they didn't want them cranking out a bunch of energy that
16 wasn't going to be used, and so they designed the project
17 specifically -- half a megawatt for annual accumulation,
18 enough to run those pumps for one year. So we're big
19 supporters of renewable energy as they're integrated into
20 a project; our main concern is throwing agriculture and
21 prime farmland under the bus, to reach a goal that is
22 unnecessary because there's plenty of ground out there
23 that's utilizable.

24 COMMISSIONER PETERMAN: Well, some of the
25 strategies we've heard, though, in terms of bioenergy

1 opportunities in the agriculture areas, have to do with
2 aggregation, perhaps, and so central collection systems,
3 and so these could also potentially have land use
4 impacts, as well as require some type of coordinated
5 regional strategy. So, going forward and, again, in your
6 comments, any additional thoughts you have on that would
7 be welcome.

8 MS. DELFINO: Good afternoon. My name is Kim
9 Delfino and I'm the California Program Director with
10 Defenders of Wildlife. I'm here because Defenders of
11 Wildlife began working about four plus years ago on
12 renewable energy siting, not something that I actually
13 did think I was ever going to be working on, but as we
14 watched applications for large-scale renewable energy
15 projects in the desert unfold, we realized that it was
16 one thing to sign on to support letters, urging the
17 adoption of the RPS Bills, and meeting RPS targets, and
18 it's a whole other thing to actually then implement all
19 of those lofty goals. And I would just point out, on the
20 land mass quote, that John Gamper makes an excellent
21 point, one percent of the land mass may not seem like
22 very much, but if you it in a square mile perspective,
23 you're basically talking about covering 1,600 square
24 miles of the State of California with renewable energy
25 projects. So that is a large amount of area and it's

1 particularly important where you put them, which we have
2 found out with some of the projects in the desert. So
3 what we started to do is not only work on trying to
4 encourage better siting on public lands, but then to also
5 facilitate and encourage good siting of projects on
6 private land, and so we've worked not just in the desert,
7 but we have a project where we've concentrated on
8 reviewing what's going on in the San Joaquin, Southern
9 San Joaquin Valley, concentrating on five Counties.

10 And so I will just give you some observations
11 that we've come up with. I think what we've found is
12 that there is definitely a need for better planning for
13 both the siting of projects and power lines, but also for
14 mitigation, which will come with most projects, frankly;
15 it's pretty impossible to place anything in the State of
16 California without having some kind of mitigation
17 obligation. And we would like to see maybe a more
18 coordinated mitigation approach associated with some of
19 these planning efforts, and we think that actually will
20 facilitate permitting at the end of the day.

21 So some of the things that we've found we need
22 are comprehensive regional planning and mapping to
23 identify locations, or identifying siting criteria that
24 are most appropriate for renewable energy development
25 based on energy resource, biological resource,

1 Agricultural lands, cultural resources, and land use. I
2 understand that there's some folks that are not excited
3 about mapping, and I understand the issue about driving
4 up land prices, but the fact remains is that, you know,
5 most uses that we have out here are like developing
6 houses, or putting houses on the ground, has some kind of
7 planning associated with it. So we think it's only smart
8 to also, for energy purposes, have planning and mapping
9 associated with that, as well.

10 The DRECP certainly is one way of approaching
11 doing regional planning, it's a pretty bold approach.
12 And whether or not we come out at the end of the day with
13 a DRECP, we'll see, it's quite a lift to plan across 20
14 million acres for really one type of land use. But the
15 idea of the DRECP, which is to do this kind of regional
16 look across the landscape is an excellent idea, and I
17 think can be used in other places, doesn't necessarily
18 have to be an NCCP or ACP under the State and Federal
19 BSA, but it can be associated with some kind of
20 comprehensive approach done across planning boundaries.
21 So that is definitely something we would like to see.

22 We also think that doing that kind of regional
23 planning not only will help projects be sited better,
24 identify mitigation opportunities, but it also addresses
25 something that we're seeing in some areas, which is a

1 lack of addressing cumulative impacts. When Counties are
2 permitting projects on a project-by-project basis, we're
3 seeing in some Counties great deficiency in cumulative
4 impact analysis. And, you know, in all fairness, it's
5 hard for Counties, and I'm going to mention this in my
6 tools part, it's hard for Counties to keep it altogether
7 in terms of where all these different applications are,
8 and who is interested in what land, and being able to
9 analyze that across the board. But, as more applications
10 and more projects roll out, say in the Southern San
11 Joaquin Valley and certain other areas, the cumulative
12 impacts issue is going to become a bigger and bigger
13 problem if projects are not being analyzed properly. So,
14 in addition to the comprehensive planning, we also think
15 that you could also layer in this concept of an energy
16 shed where, you know, a regional plan can identify areas
17 called regional energy sheds, and then do CEQA, and I
18 know John maybe is not a big fan of Programmatic
19 Environmental Impact Reports, but actually we think those
20 might actually be a good tool to use.

21 Some other things, we think that there needs to
22 be more tools available to the Counties, that it is very
23 true that they are lacking in resources, it's a very
24 tough time right now for our planning staff at the local
25 level, a lot of people are very short-handed, they have

1 very few resources; the California County Planning
2 Directors Association -- I know Tim Snellings will, I'm
3 sure, talk about the work that they've done -- has an
4 excellent model, ordinance and guidelines, that we, Kate
5 Kelly, who worked with Defenders [of Wildlife], helped
6 work on. I think the Energy Commission does have a role
7 in helping try to roll something like that out, or give
8 -- helping the Planning Directors Association conduct
9 workshops at the local level, to help planners and
10 educate planners on this. The other thing I think the
11 Energy Commission can do that's going to really help
12 local jurisdictions is expedite funding for local
13 governments to do planning. It's one thing to build the
14 tools and put them online, but if they don't have the
15 bodies to download that information and implement it,
16 then it's not going to do them a whole heck of a lot of
17 good. And I think that's one of the big problems, is
18 that you have maybe two planners in a department juggling
19 everything in that County; they're just not going to have
20 the bandwidth. So if they can get funding, maybe, to
21 help them do this kind of work, that would be huge. And
22 I know there's an opportunity through the EPIC Funding
23 that the Energy Commission will have. I would just urge
24 expediting that. My understanding is that funding may
25 not be available until well after 2013, and that's really

1 far away when you're thinking about what Local
2 Governments are dealing with right now. So, to the
3 degree you can expedite that, I think that would be
4 really important.

5 I also think it's really important to build tools
6 to centralize and make available the tracking of what
7 projects are out there, where they are in the process,
8 what transmission capacity is out there; these are basic
9 information and that I think planners need to have when
10 they're trying to figure out what to do.

11 So those are just a few of our recommendations.
12 We actually have a paper that we're finalizing and we'll
13 have available online with a lot of our recommendations,
14 and we can provide that as part of our comments. Thank
15 you.

16 MS. STANFIELD: Thank you. Good afternoon.
17 Thanks for having me. My name is Sky Stanfield and I'm
18 with the Law Firm, Keyes, Fox & Wiedman in Oakland, and
19 we represent the Interstate Renewable Energy Council,
20 which is a national nonprofit that works to develop -- or
21 help develop -- sustainable renewable energy markets.
22 And by "sustainable," we mean both environmentally
23 sustainable, but also creating sustainable, long-lasting
24 markets.

25 And our core expertise -- the core expertise of

1 the Interstate Renewable Energy Council has been doing
2 work in the interconnection and net metering areas, and
3 we've been active across the country, and particularly
4 active in California on these issues.

5 We work -- I spend most of my time at the Public
6 Utilities Commission instead of here at the CEC -- but in
7 the last year, we have started to work more on the land
8 use and environmental front in trying to bring these
9 different processes together. There's something that I
10 generally refer to now as the three-legged stool, and it
11 keeps coming up, which is the three sort of processes
12 that developers have to go through if they want to
13 actually build a project. So they have to go through
14 interconnection, procurement, and the land use and
15 environmental permitting process. And so far, there's
16 some interaction, but actually very little interaction,
17 between procurement and interconnection. And there's
18 been very little interaction between land use and
19 environmental permitting, and how all of those three
20 processes work together, and how all of those three
21 different processes help select appropriate sites.

22 And right now, what we've talked about, and I
23 think the panel earlier today really emphasized, that
24 each of those processes is sort of identifying different
25 criteria, but they don't overlap very much, and I want to

1 talk a little bit today about the need for us to start
2 thinking about ways to improve the interaction between
3 those processes.

4 And IREC has worked actively on the CCPDA effort
5 and particularly on the Guidance document that went with
6 the model ordinance, and tried to sort of help add
7 information about interconnection and procurement, so
8 that Local Governments, which traditionally haven't been
9 involved heavily in energy siting, because the CEC
10 traditionally had the large-scale power plants, they're
11 new to these issues and they need to be given information
12 to help them understand what developers are going through
13 in those other processes, to help them plan accordingly.

14 So we're working on a couple of items right now,
15 and the first one I want to talk about is we're focused
16 mostly on DG, and this is really focused on rooftop DG,
17 which is the local rooftop permitting processes, which
18 the Department of Energy has been spending a lot of
19 energy in the last year, a lot of money in the last year,
20 to help improve the permitting process. And we got some
21 separate funding to write a report that should be
22 released next week, it's called *Sharing Success*, and it's
23 a report that looks at what Local Governments, City and
24 County Governments, are doing across the country to help
25 improve the rooftop permitting processes, which are in

1 some ways, when you look at a ground-mounted project,
2 that seems like a piece of cake, but for small projects
3 with totally different economics, the amount of time that
4 the permitting takes, and the fees associated with it,
5 are critical.

6 And tying to the topic of the panel today is one
7 of the things that we really highlighted in that report,
8 is the benefit of regional approaches to streamlining
9 permitting. When solar developers are working in the
10 rooftop space, they often work in the cities within their
11 driving distance from their office. If each of those
12 Cities and Counties has a very different process and
13 different requirements, that increases the cost for solar
14 customers, and therefore reduces the amount of renewable
15 energy that we're going to see.

16 And one of the other benefits of the regional
17 approach, along with making those processes consistent,
18 is that cities and counties don't have the resources to
19 look at innovative ways all on their own. But if they
20 can share resources across the Board, then they are able
21 to sort of capitalize on good practices and implement
22 them together, and try to create a healthy
23 competitiveness between each other.

24 So with rooftop permitting, we've seen some good
25 efforts on that, the East Bay Green Corridor is doing

1 that, there's a good example in New York on Long Island
2 where a regional effort is having a good effect at having
3 a lot of jurisdictions adopt a similar streamlined
4 permitting process.

5 And I think we could also see that when we start
6 looking at ground-mounted DG, as well. It helps for
7 Local Governments to coordinate their efforts and,
8 particularly when it comes to looking at cumulative
9 impacts, which I think is where the critical
10 environmental issue is for ground-mounted DG, is all
11 these little projects going in together, how do you
12 comprehensively look at what the impacts of 10 -- 5
13 megawatt projects are vs. one, you know, 50 megawatt
14 project. Those impacts are different and they're hard to
15 evaluate on a project-specific basis.

16 I want to touch on sort of two other things I
17 highlighted a little bit already, which is the
18 interrelationship between the three-legged stool.
19 Currently -- we've made major progress in the last year
20 on interconnection for Distributed Generation, in
21 particular, by improving the interconnection standards,
22 to make them more transparent, and quicker, and to help
23 emphasize the locations where we want projects to be,
24 namely located close to load and in areas that won't
25 require upgrades. The two things that came out of that,

1 one of which was emphasized already today, are the RAM
2 Maps, which are the utility maps that show the
3 distribution circuits and what capacity is available on
4 those circuits; and the other thing that hopefully is
5 going to come out of the Public Utilities Commission is
6 considering a settlement on Rule 21 that was just
7 introduced and, as part of that settlement, there's a
8 component of Rule 21 that will require the utilities to
9 release more data on the interconnection applications
10 they're receiving and on the Grid, itself, so that
11 developers can plan for good locations in advance, so
12 that they know what their interconnection costs are going
13 to be before they submit the applications. And that's
14 key to the interaction on choosing good sites.

15 But I want to put a caveat in there about, when
16 we talk about what are good sites for DG, everyone has
17 emphasized today that we want projects to be located in
18 areas with load, that are located close to load and don't
19 require distribution upgrades. The problem is that the
20 distribution grid is changing constantly, so those maps
21 don't allow you to plan very far ahead, so if you get --
22 often a distribution circuit only has maybe, maximum,
23 five megawatts of capacity available, so you may be
24 planning a project out, you know, a couple of months or a
25 year, most likely a couple years out in advance, but

1 those maps are changing on a daily basis, and if one
2 project goes in ahead of you, that capacity is gone. So
3 we need to think about that, especially when we start
4 integrating that into the regional planning documents,
5 the land use component of that, because it's not like
6 transmission where you can really plan out 10 years in
7 advance. The distribution grid is changing on a much
8 more active basis.

9 And then --

10 COMMISSIONER PETERMAN: Okay, Sky, you'll be
11 happy to know that, on Monday, we're having a workshop on
12 interconnection, which we'll be delving into those issues
13 much further. But thanks for putting that point in the
14 context of this discussion today.

15 MS. STANFIELD: And then the other piece, the
16 other stool leg, is procurement, and I think the one
17 thing I want to say on distribution is we've talked about
18 how that's the key initial step to the development
19 process, but none of the DG programs have really focused
20 on these other components that we're talking about. Up
21 to this point, with the exception of one or two small
22 programs that have specified that they have to be
23 rooftop, there's been no look at the land use and
24 environmental components. And up until very recently,
25 there weren't even a look at what the interconnection

1 requirements were, or where the system was located on the
2 grid.

3 And I just have one other last point, which is I
4 want to emphasize the value of the state being more
5 actively involved in promoting brownfield development and
6 what we talked -- the EPA was here earlier and
7 highlighted some of their really really useful new tools,
8 but I don't think that Local Governments currently have
9 the capacity to take a look at the tools that are out
10 there, and I think that this is an area where the State
11 could get more actively involved in helping to really
12 facilitate the development of brownfields in California.

13 And this ties back to my earlier point about the
14 coordination of those three processes -- developing
15 brownfields for renewable uses takes a very long time
16 and, if you want to -- if you have developers that have
17 to sign a PPA early on, that has an 18-months development
18 timeframe, that's not likely to be realistic on
19 brownfields land, so it's time for us to start looking at
20 what it would take to encourage the development of
21 brownfields. Thank you.

22 MR. HUNT: Okay, I guess I'm up. I'm Vernon
23 Hunt, working -- supporting Navy Region Southwest. I
24 just wanted to thank you all for the opportunity to come
25 and provide some comments on how we work to identify

1 priority geographic areas on our installations, both from
2 a regional perspective and from an individual
3 installation.

4 For those of you that don't know, Navy Region
5 Southwest is responsible for the 10 Navy Bases in the
6 Southwestern Region, reaching from both throughout
7 California and into Nevada, and along with some other
8 Southwestern states when we consider our Reserve Centers
9 and our NASCs and Specialty Centers outside of there.

10 Most people are probably aware there are fairly
11 aggressive energy goals for the Department of the Navy,
12 to include intensity reductions, so we really want to
13 work to make our facilities as efficient as possible, but
14 also to increase the amount of renewable energy utilized
15 on our installations, both a goal by Secretary Mabus of
16 50 percent of our shore load to come from alternative
17 sources by 2020, and that also goes to 50 percent of our
18 installations to be net zero in that same timeframe.

19 In addition to that, Secretary Pfannenstiel has
20 initiated the Smart Power Partnership Initiative, in
21 which we're working with all the various stakeholders,
22 both State, Local Governments, utility companies, to work
23 to increase the amount of renewables on our installations
24 while simultaneously increasing the Mission Assurance
25 portion of our installations, so that critical loads are

1 served when the grid may be unavailable.

2 In addition to that, Secretary Mabus announced
3 earlier this year the one gigawatt initiative where we
4 are committing to putting one gigawatt of renewable
5 energy on our installations, both for our internal
6 consumption, and also for support of the grid as a whole.

7 Inside of that, I think there's lots of synergies
8 that can be seen in the goals that the Navy has, and the
9 goals that the CEC have, and the State, as far as both of
10 us working towards ensuring the RPS Standard is
11 maintained, putting in the 12,000 Megawatts of
12 distributed generation, while at the same time the DON
13 realizing some real tangible mission assurance benefits
14 and lower energy cost, ideally.

15 As we move forward, in looking at renewable
16 energy development on our installations, mission is
17 always going to come first; we're always looking to
18 ensure that the parcels of land that we're identifying
19 for renewable energy development, whatever that
20 technology may be, does not have an impact on our ability
21 to train and prepare our Military for operations, both
22 overseas and contingency.

23 One of the interesting items is that our battle
24 space requirements are growing, both air and land, but
25 our land assets continue to remain static, so it's very

1 critical for us to both consider what we're doing today
2 and what we may need to do tomorrow as we start to
3 identify areas for renewable generation and development
4 of those energies.

5 Beyond the mission constraints, we continue to
6 look towards parcels that have the minimum environmental
7 and social impacts, so we're looking to utilize
8 previously disturbed lands, we're looking to utilize
9 under-utilized lands on our installation first and
10 foremost. We do go through the NEPA process for each and
11 every project, so there is an environmental and cultural
12 resource, and natural resource consideration as we move
13 forward in planning renewable energy projects. That
14 being said, we do have land available for potential
15 renewable energy development.

16 Our SER DEP Study identified over 5,000 acres of
17 potential area at China Lake in El Centro that may be
18 available to be developed for renewable energy, so again
19 looking from the standpoint of we want to invest in
20 renewable energy technologies, but we're looking for the
21 right technology, at the right place, at the right time,
22 again, to support the idea of increased mission
23 assurance, and also to support the one gigawatt
24 initiative for renewable energy.

25 That being said, there's significant obstacles

1 and barriers to us achieving that, the first being the
2 transmission system constraints, which I think we've all
3 kind of brought up. I know that we can't say it enough,
4 that without the transmission to deliver power to other
5 places, some of the economics for these projects don't
6 work; in addition to that, making sure that there is a
7 load to be served, so identifying someone that's willing
8 to buy that power in the instance of us not buying it
9 ourselves on the installation.

10 The next piece really comes to the myriad of
11 restrictions that come when you cross the one megawatt
12 threshold. For us, that's a considerable deal because
13 most of our installations, the load is considerably above
14 one megawatt, but the restrictions that come as we
15 approach that one megawatt load makes the economics
16 unattractive for many projects. A good example is the
17 China Lake PPA that we recently put in place, was
18 actually reduced in size because of the restrictions of
19 not being able to export power off of the grid, and the
20 costs that come with the standby and departing load
21 charges. So, in addition to that, some restrictions do
22 go back and provide telemetry on previous installations
23 that didn't require it before we crossed that one
24 megawatt threshold. Again, considering that the load of
25 that 13 megawatt plant is approximately 40 to 50 percent

1 of China Lake's load, so the likelihood of us exporting
2 power is very low. And that load center, or those load
3 numbers are reflective of other installations in the
4 region.

5 Essentially, that's the long and short of what I
6 wanted to present today. I'll keep it short. But we
7 want to thank you again for the opportunity to speak.
8 We've been partnering with various stakeholders through
9 SPPI and through the One Gigawatt Initiative, and we look
10 forward to those continued relationships and
11 opportunities to move both our agendas forward. So,
12 thank you.

13 CHAIRMAN WEISENMILLER: Certainly, thanks for
14 being here today and representing interests, certainly
15 Wade, myself, and Commissioner Peterman have been to many
16 of the Navy and Marine facilities throughout California,
17 I've personally been to China Lake and 29 Palms in
18 Coronado, and so certainly we have a deep relationship
19 that we want to keep expanding.

20 I guess the one thing that would be good for our
21 record here would be getting in the record the letter
22 from Assistant Secretary Pfannenstiel to President
23 Peevey, myself -- if you could do that?

24 MR. HUNT: Yes. Do you want me to submit that
25 written --

1 CHAIRMAN WEISENMILLER: That written comment
2 would be very good --

3 MR. HUNT: Absolutely.

4 CHAIRMAN WEISENMILLER: Certainly, in response to
5 that, President Peevey and I have been pursuing different
6 initiatives and, for example, in the transmission
7 planning part, we want to make sure that the Department
8 of Defense needs are considered, their opportunities are
9 considered. Obviously, we heard a lot this morning about
10 sort of different renewable applications that have non-
11 easily quantifiable benefits, either fire control, or
12 dealing with some of our agricultural, you know, more
13 devastated areas; similarly, it's very important for us
14 on the transmission system, where we can try to find
15 synergies between the Department of Defense goals and
16 ours, to pursue those. And so at this point we're
17 certainly looking forward to working with you on that.

18 Also, obviously the microgrid experiments down in
19 San Diego are incredibly complicated, but also incredibly
20 groundbreaking, so that's certainly -- there's a whole
21 variety of initiatives that we're all trying to pursue
22 together.

23 MR. HUNT: Yes, sir.

24 COMMISSIONER PETERMAN: Yes, again, thank you for
25 all the partnership you're working with us and the State.

1 I think the Armed Forces involvement in DRECP has
2 heightened our sensitivity to perhaps some of the
3 additional considerations that are necessary for you as a
4 major stakeholder, and part of the discussion today is
5 about how we look at regional strategies throughout the
6 state. And so, I was just wondering, in terms of your 10
7 bases, outside of the general DRECP area, are there other
8 locations, in particular, that you have a heightened
9 sensitivity perhaps to renewables development, or where
10 we might not be thinking right now, that the Military may
11 be affected?

12 MR. HUNT: I think a lot of my colleagues have
13 been very active on the DRECP process. There may be a
14 certain amount of opportunity in Fallon, in Nevada, so
15 that's outside of kind of the scope of what we're looking
16 at, but I believe most of the resource rich
17 installations, for lack of a better term, are being
18 considered inside of that DRECP area. So we look forward
19 to continuing to work through that process, both us and
20 the other services from that standpoint.

21 COMMISSIONER PETERMAN: And I think one of the
22 other things that's been mentioned to me is the presence
23 of training facilities within the ocean, along the coast,
24 submarines and such, and so again, that's another area
25 that I normally don't think about because you can't see

1 what's going on, but we're thinking about a regional
2 strategy that affects some coastline, we need to have
3 military involvement in consideration.

4 MR. HUNT: Absolutely.

5 COMMISSIONER PETERMAN: Okay. Thank you.

6 CHAIRMAN WEISENMILLER: I was just going to say,
7 as the Governor's Military liaison, is there anything you
8 want to say on the record?

9 MR. CROWFOOT: No, just that, well, I would just
10 say that we're thankful for the Navy and all of the Armed
11 Forces services actually being as proactive as they are.
12 It's really actually quite energizing to use a plan, to
13 actually be partnering with the Navy. The work in San
14 Diego, I think, particularly with the Smart Power
15 Partnership Initiative that, Chair, you're a part of, is
16 quite promising. At the same time, there are a lot of
17 challenges and I think that we spent the last year
18 helping the Navy understand both the opportunities and
19 the constraints, both to the one gigawatt goal and some
20 of their other energy efforts. So I would just say that,
21 you know, we have a lot of work to do, but we're
22 committed to getting it done to meet our mutual goals.

23 MR. HUNT: Oh, and my colleague just reminded me
24 that one area that is outside of the DRECP that we are
25 considering is at NAS Lemoore, so that's one of the areas

1 we are looking at heavily for renewable energy
2 development.

3 COMMISSIONER PETERMAN: Thank you very much for
4 that.

5 MR. ELKIND: Okay. Good afternoon. My name is
6 Ethan Elkind. I work with the Center for Law, Energy and
7 Environment at U.C. Berkeley Law, along with my
8 colleague, Jeff Russell, who you heard from this morning.
9 I also want to thank the Commissioners and Eli for
10 inviting me to speak today, I'm really happy to be able
11 to provide some input, hopefully of value.

12 My remarks today are largely based on a report
13 that my center at Berkeley Law, along with U.C.L.A. Law
14 did called *Harvesting Clean Energy*. I left some copies,
15 so if you want to take some home with you, I left them
16 hopefully for you to pick up. And this report centered
17 on the issues surrounding large-scale renewable energy
18 deployment on appropriate agricultural land, and it came
19 out of a convening that we did at Berkeley with key
20 stakeholders on this issue, so John and Kim here at this
21 table were a part of that group, but we brought in a
22 pretty wide spectrum, including the Navy was represented,
23 different private sector folks, and advocacy groups.

24 And our mission in putting this together was to
25 try to get a consensus vision, knowing that there is this

1 big push to develop on agricultural lands here in
2 California, what is the consensus among the stakeholders
3 about how we want this to happen in the state? And once
4 we can hopefully come up with that consensus, what are
5 the key barriers? And then what are some of the
6 solutions that the participants recommend?

7 So basically the vision is that -- and it's been
8 talked about already today -- is that we don't need to
9 make a heavy burden on agricultural lands, that has been
10 discussed, you know, we need one million acres for the
11 2050 goals, out of a context of 30 million acres of
12 agricultural land, all the burden does not need to fall
13 on agricultural lands, in particular. But at the same
14 time, we want to make sure that we're basically -- it's
15 creating a system of kind of a no go, or a go lands, that
16 we identify the lands that we're okay developing on.

17 And it's been talked about already in the morning
18 panel a little bit today about this criteria approach,
19 but I think, coming out of the convening and the further
20 follow-up work we did, we strongly recommend that this
21 type of approach where we take a concerted look at the
22 types of criteria that we want to set out, and then make
23 sure that we direct our incentives, our regulatory
24 incentives, our legal incentives, to developing on those
25 lands. And I say "criteria" because maps, I think, can

1 be politically fraught. Immediately after this
2 convening, there were efforts to develop maps, and I
3 think they tend to instill not just the speculative
4 economic land rush type activities, but also people
5 basically get very alarmed when they see that their
6 parcel is included or not included.

7 So I think the criteria approach makes more sense
8 and it's not only just the political danger, I suppose,
9 of doing a map, but also that we're still in the process
10 of acquiring data to really figure out what lands fit
11 this criteria, and what wouldn't. So that is why we
12 recommend the criteria approach. And I think SB 618,
13 which was talked about earlier, presents a model for how
14 this approach might work, so SB 618, in order to qualify
15 for the solar easement to rescind a Williamson Act
16 contract, you have to -- your land would have to meet a
17 number of these criteria, and you can look at the
18 legislation for those criteria, but they have to do with
19 adverse soil conditions, contamination, poor drainage,
20 lack of water, access to water, etc. So that can be, I
21 think, a building block and a model for developing this
22 criteria list. But we also need to take into account
23 that there's other barriers beyond just the types of
24 agricultural parcels we want to use, that SB 618 would
25 focus on, but also barriers related to the biological

1 impacts and to the local land use planning and then, of
2 course, looking at the utility processes, as has been
3 mentioned, the PPAs, interconnection, all of these
4 things, lining them all up to fit into this criteria list
5 that we would develop.

6 So when you think about trying to develop in
7 California, there is what I suppose developers might call
8 a lot of dysfunction, or red tape, but I think policy
9 makers can use this to our advantage in the sense that we
10 have a complicated system for getting these projects not
11 only permitted and entitled, but also eventually as part
12 of the grid and part of our generating portfolio. And I
13 think if we can figure out ways to basically ease back on
14 the pedalon some of these more stringent requirements,
15 then we can direct projects to where we want to see them
16 go.

17 So, out of this workshop, and as detailed in the
18 white paper, so I won't go too much into detail because I
19 know it's nap time and speaker fatigue time, so I'll just
20 kind of hit on the highlights, the greatest hits, so to
21 speak.

22 Obviously, the Endangered Species Act is a big
23 burden for a lot of developers, I think rightfully so for
24 those who are trying to protect endangered species in the
25 state, but there are certainly areas that I think we can

1 all agree upon that are less likely to have the
2 biological impacts that we're worried about, and there
3 are some mechanisms within the Endangered Species Act to
4 help steer projects towards those areas and away from the
5 areas that are more biologically sensitive. So some of
6 those that were mentioned include using a low effect
7 habitat conservation plan or a comprehensive regional
8 habitat conservation plan for some of these areas, where
9 we know there may be less biological -- or have a better
10 suspicion that there's less biological impacts, using
11 Section 7 procedures under the Endangered Species Act for
12 Section 10 processes, it's kind of wonky, but you can
13 learn more about it in the white paper, applying Section
14 4D Rules where appropriate, and also making sure that
15 we're really coordinating the agency process, and not
16 forcing project proponents to have to ping pong back and
17 forth among agencies. The Williamson Act has been talked
18 about, John has discussed that, SB 618, certainly is one
19 step in that direction, but also there are some other
20 ideas that came out, for example, Agricultural Mitigation
21 Funds from permit fees that would go to help mitigate
22 agricultural losses, is one example.

23 And then certainly we can use these criteria for
24 our California Environmental Quality Act processes, so
25 that's something that can be used hopefully in a

1 programmatic way; I would strongly recommend the
2 programmatic approach to doing this, you can examine the
3 cumulative impacts, I think, much more effectively at a
4 programmatic level, and take the burden off of Local
5 Governments from having to do some of that and, of
6 course, project proponents.

7 And then I think another big piece of this is
8 making the utility process as coordinated, similar to
9 what Sky was discussing in her remarks, that you have
10 projects that maybe fit all the criteria, but if they
11 can't get a PPA, then it's been a lot of wasted effort.
12 So I think this process needs to be coordinated on the
13 land use side with how utilities are doing their permit
14 process and their interconnection process, and not that a
15 vision should be forced upon them, but that things are
16 working simultaneously in that respect.

17 And then one other issue I wanted to flag in
18 terms of Local Government issues, and I'm sure Tim will
19 probably be discussing some of this, as well, but it's
20 been talked about, the lack of resources for Local
21 Government planning. And I think if you talk to
22 renewable energy developers, a lot of times they would
23 gladly trade higher permit fees for a more certain
24 process and a faster process, so I think when we think
25 about ways of trying to finance some of this, fund some

1 of this local planning effort, I think permit fees are
2 definitely important to look at.

3 And then finally, the property tax exemption
4 issue, where for a lot of Local Governments, when they
5 see these projects being exempt from property taxes,
6 they're concerned about the costs on them, which are
7 difficult to calculate, and difficult to cover, so that
8 can provide a disincentive for local planning. But I
9 think the State can certainly provide guidance by
10 developing that criteria and helping to ease on the Local
11 Government planning process. And, as part of that, when
12 we talk about the danger of the land rush mentality, if
13 we were to identify some of these sites, I think by
14 creating some of these incentives, we may not be
15 forestalling that land rush; there may be a certain
16 inevitability to that, and I think it's already happened
17 to some extent, but at least we can reduce the costs, the
18 project costs, not on the back end, but as the process
19 goes along, by easing back on the planning process and
20 the regulatory process that these projects have to go
21 through. So, thank you very much.

22 COMMISSIONER PETERMAN: Thank you, Ethan. I just
23 wanted to clarify and make sure I understood one of your
24 points. So were you suggesting that an on vs. off switch
25 was not the correct approach to thinking about where to

1 build vs. not to build?

2 MR. ELKIND: No, kind of a go/no go is the way I
3 would phrase it, and I think the State can provide some
4 guidance that, you know, we've got, as we discussed, the
5 100 million acres of land, 30 million acres of farmland,
6 and we have this criteria that we can set up and, once
7 you determine that criteria, those comprise the go-lands
8 and then we have a whole set of no go lands based on, you
9 know, agreed upon criteria. And like I said, and as
10 others have mentioned, too, I think we can afford to be
11 selective given that, at least from what I've seen for
12 large scale needed in California for the 2020 goals, it's
13 about 100,000 acres, so at least for the next decade, you
14 know, we can be very particular and, then, if it is a
15 million acres by 2050, we've got some time to do some
16 proper planning.

17 COMMISSIONER PETERMAN: Thank you. And I think
18 one of the things we ought to think about going forward
19 is, with a criteria list, I think we've gotten a good
20 sense from the panel this morning, as well from some of
21 the discussion today, some of the things when we consider
22 in criteria, and that is at a very broad level, and I
23 imagine once you get down to each technology, then you
24 could have a much more specific criteria list, but
25 determining what the minimum expectation is, do you have

1 to meet all the criteria, and that's where perhaps some
2 of the politics come in, as well, and some of the
3 discussion. I appreciate the work you all have already
4 done on this already and that was a very productive
5 conference, and your suggested approach, I like. Thank
6 you.

7 MR. SNELLINGS: Good afternoon, Commissioner
8 Peterman, Commissioners. I didn't know it was nap time,
9 so I'm going to try to keep you all riveted here.

10 COMMISSIONER PETERMAN: You've got our attention,
11 don't worry.

12 MR. ELKIND: I've got three young kids, so....

13 MR. SNELLINGS: My name is Tim Snellings. I'm the
14 Development Services Director with Butte County and the
15 California County Planning Directors Association 2012
16 President. I was involved with a great project of
17 writing the Model Solar Energy Facility Ordinance. I
18 feel like I'm at one of our workshop meetings with the
19 panel here, this is -- a lot of the people participating
20 in this room -- in writing the documents that we
21 released. It's on our website, if you can go back,
22 ccpda.or/solar, that's where the Model Ordinance, there's
23 a permit streamlining guidance document, a lot of great
24 information. It clearly outlines the regulatory process
25 that is facing solar developers in California. And I

1 will also be forwarding the information on the three
2 documents that were presented earlier today to all the
3 Planning Directors in California to make sure they're
4 aware of those three documents, those three reports.

5 But what I'm going to focus on is another
6 document that's on our website, and I'll get to that in
7 just a second.

8 First of all, there's a lot of agreement in this
9 room about preferred sites, you know, rooftops, I can't
10 tell you how many people I talk to, "Yeah, I flew into
11 Southern California, I looked at the sea of rooftops, why
12 aren't we...?" You know, and that discussion comes up
13 every time I talk with anyone about solar, covered
14 parking areas, and I think we're going to see an
15 expansion of where we begin to see these, you know,
16 covered parking lots, we may even see some covered shaded
17 areas in grazing land in the future to provide some
18 shades for cows. I mean, who knows where this might go?
19 Adjacent to substations, transmission lines, that's been
20 talked about a lot, brownfield sites. I can tell you in
21 a survey I did recently of the County Planning Directors,
22 only one out of the 27 Counties that responded are doing
23 any kind of permitting of solar or renewable energy on b
24 brownfield sites, so we have a lot of ground to make up
25 on an educational front, on how we can re-use -- I think

1 it was mentioned, 11,000 sites earlier today in
2 California, that's some tremendous opportunity that we
3 have, and then grazing lands, landfills, we're going to
4 have a lot of discussion in our County about grazing
5 lands.

6 The non-preferred sites, also a lot of discussion
7 about that -- prime Ag lands, the point of the 72,000
8 acres, which is actually .07 percent of the total land in
9 California, is that there's a very small need relative to
10 the available land in California, so we don't need to
11 jump right to prime Ag land; and lands of statewide
12 importance, locally important farmland, or sensitive
13 environmental habitat, there's a lot of other available
14 land in California for solar PV.

15 Community support is a big thing that we deal
16 with at the local level. You know, the State can have
17 all these great goals, but if when we get to the County
18 and we start discussing with the communities in the term
19 projects, when we get opposition, you know, it comes down
20 to five people voting on a project, up or down, and it's
21 important that we find a way to gauge community support
22 for solar PV. Everybody loves solar PV until a large-
23 scale solar project shows up next door to you, and then
24 all of a sudden, you know, they're not so excited. And
25 so this is a big deal, of how did we -- can we come up

1 with a process to gauge the community's acceptance of
2 solar PV in various places? And it's not just next door,
3 it's in people's view sheds, as well. And, you know, we
4 do a lot of community outreach through our General Plan
5 process, zoning ordinance work, you know, and we're
6 really good at engaging the community in these
7 discussions and having these public debates about real
8 on-the-ground issues, and it's actually better if we can
9 find a way to do it that's not around a project. So
10 that's the benefit of what I'll talk about in just a
11 second.

12 So the State and the County relationship is
13 somewhat -- each budget year has certainly become
14 strained, but you know, at a staff to staff level,
15 there's no problems, we're working great, I really
16 appreciate the opportunity to have Local Government's
17 input. You know, I always like to remind people, how
18 many Building Permits did the State issue last year?
19 Zero. You know, you don't do Building Permits, that's
20 Counties and Cities. How many land use entitlements did
21 you authorize? Well, again, that's County. Local land
22 use, local control is a big thing, and we are the
23 government that is closest to the people, and we hear
24 from the people directly about what they want and don't
25 want in the County.

1 So what I think of is, wouldn't it be great if
2 California had a plan? And, I mean, we're California,
3 right? Can't we do it better than anybody else in the
4 world? Can't we? I mean, we're California, let's do
5 this. And what if we had a cohesive strategy where we
6 identified areas where we want to see solar PV installed?
7 And I think I would, you know, in the spirit of debate, I
8 would disagree, I guess, with Recurrent [Energy] and the
9 idea of mapping, and mapping creates market pressures; I
10 think if you have enough mapping and enough capacity, you
11 relieve that economic pressure. And so our job, our task
12 would be to create maps that covered a variety of acres.
13 You know, if we need 72,000 acres, let's have 700,000
14 acres, or seven million acres that's suitable for solar
15 that's not in prime Ag, that's not in sensitive
16 environmental areas, but that's brownfields. And so
17 that's the idea, is if we had such a tool in place, if we
18 had a mechanism, then we could process solar PV projects
19 at an accelerated rate.

20 So what would we do? What would this look like?
21 And it isn't GIS exercise, we've talked about this a lot
22 this morning, it's an overlay of the different layers of
23 interconnection opportunities, where the DG is needed,
24 you know, environmental constraints. A lot of us are
25 doing NCCP, HCPs, and so we have a lot of biological

1 resource data. We have a lot of information, you know,
2 and so we can map those and study where the sweet spots
3 are. And that would be a great exercise, you know, we
4 have a million acres of land in Butte County and 1,670
5 square miles, that's Butte County, and you know, if we
6 were to do an overlay like that, I think some areas would
7 emerge and I think it's going to be interesting to see
8 what those areas look like because I think where we might
9 be heading is up into the Foothills in a lot of the
10 state, which is also potentially sensitive environmental
11 habitat, as well, so it will be interesting to see how
12 this really comes out if we were to do such an exercise
13 like this.

14 So what is a combining zone, overlay zone? What
15 are we really talking about? Because in our General
16 Plans, we do this already, we have overlay zones. And a
17 good example I use is, in Butte County, we have a unique
18 agricultural overlay zone, and what that did is it allows
19 us to create a set of rules that are kind of special for
20 that function in our county that streamlines putting --
21 expands uses in certain areas because we've studied it in
22 the EIR that we did with our General Plan. And then we
23 further implemented it into our zoning.

24 So if we were to do this analysis on a -- and,
25 again, it would be a program level EIR for this

1 geographic data study, we would map areas, we would
2 address cumulative impacts, as was addressed, as well.
3 We would look at air quality, greenhouse gases,
4 biological issues, and it would streamline the process
5 for future projects when they came in, inside of that
6 geographic area that was identified in the end as the
7 overlay zone.

8 Now, would it restrict and say only projects
9 could -- in the future could go into these zones? No, it
10 would not. You could still do a project-by-project
11 approach outside of the overlay zone, okay? But this is
12 just saying this is what we've determined in our
13 jurisdiction is the sweet spot for solar PV, or it could
14 be written in such a way that it's not just solar, it
15 could be for wind, for biogas, biofuels, it could be for
16 geothermal in some Counties. And so that's what we
17 think, as the Planning Directors of California, we need
18 to do, is to do a study like this, and we're ready to go,
19 we just lack one thing, okay, and that one thing is
20 funding.

21 COMMISSIONER PETERMAN: I was like going to hear
22 it was money.

23 MR. SNELLINGS: Right. So, some final thoughts on
24 this approach -- and even the map may not even be the
25 most important outcome of a project like this; what may

1 be the most important outcome is gauging the community
2 support for solar PV, for renewable energy in the
3 jurisdiction. And to go through that process, because in
4 the end, when a document is adopted, it will be the
5 policy for the County, and so you've solved one of the
6 biggest hurdles is what is the County policy? And by
7 doing an overlay study, you would have the answer to that
8 question. So that would be the approach we'd recommend,
9 to do these renewable overlays. And just in checking
10 with Counties, I think there are about 20 Counties that
11 are interested in doing this, not every County is
12 interested, but about 20 seem to be and, you know, that's
13 large and small, north and south. We could put together,
14 I think, an approach working with you to identify the
15 best places to do these, whether they're pilot projects,
16 you know, however we want to frame this, maybe we start
17 small and see what works. We might even be inventing a
18 new land use tool that adapts to the living, changing,
19 you know, electric grid; as systems come on line, so the
20 rules kind of change and things shift, we would need to
21 be able to adapt to something like that. So I think we
22 might be inventing something new, and I think that the
23 way we invent something new is we start, we take that
24 step, and we go forward. So that's the approach we're
25 recommending.

1 COMMISSIONER PETERMAN: Great. Okay, I was going
2 to say I have your slides in front of me, and so I have a
3 number of slides left with questions, and I'm going to
4 ask you, in the interest of time, to summarize those
5 final slides.

6 MR. SNELLINGS: Yeah, I think the main thing is
7 the -- on Question 5, by doing a Programmatic EIR, you
8 know, we identify mitigation measures that we write into
9 ordinances, so we have the chance to streamline
10 processes, so that's one of the benefits of doing the
11 Programmatic EIR. As far as Question 6, or the second
12 question up there, most -- only one county has an overlay
13 zone in the State and that's Sonoma County, and it's just
14 kind of a holding zone, they haven't even really done
15 much with it. The cost to do one of these studies, we
16 estimate, is between \$100,000 to \$250,000, so that's the
17 cost to create the overlay zone. And I think that's the
18 main things. Again, brownfield areas, no one is really
19 taking advantage of the brownfield areas in California,
20 which is unfortunate, so I think there's a need for some
21 education, as well. And that's what -- we'll be working
22 with hopefully OPR and CEC on providing some education
23 strategies. So that's it.

24 COMMISSIONER PETERMAN: Thank you, Tim. I
25 appreciated having you on panels before, and the work

1 that the Counties and the County Planner Associations are
2 doing on this issue, and I think you've highlighted some
3 of the challenges with the mix of jurisdiction, and the
4 fact that it is the Counties that have the permitting,
5 and authority in these local areas, and that, indeed, it
6 is the Counties that are closest to the people and what
7 they're interested in. I would say, though, at the
8 State, we hear from the people as voting members of the
9 State about what they want the State to accomplish, the
10 33 percent renewable goal, etc., and then it's like,
11 "Well, where do we put it?" And so we've got to
12 acknowledge that the same people in the Counties who want
13 something for the Counties also have acknowledged a
14 desire for a State goal, and we all have some part to
15 play in that siting.

16 MR. CROWFOOT: I just want to make a quick
17 comment, Commissioner. On behalf of the Governor's
18 Office, you know, from our perspective, we really see the
19 work of the Planning Directors Association and the
20 recommendation as really valuable, with great potential.
21 I mean, here we're talking about today how to identify
22 priority areas for renewable energy development, and
23 everyone has pointed out land use entitlements in
24 planning are clearly not a State function, they're a
25 local function. And, you know, with this organization we

1 have Planning Departments that are presumably supported
2 by the local elected leadership on board, that they want
3 to do this planning, they want to find ways to facilitate
4 renewable energy development, while protecting these
5 other valuable interests. And I was kind of shocked by
6 the price tag, I was going to ask about how expensive
7 these overlay zones are, I mean, it's fairly cheap in the
8 relative scheme of things if they can be as productive as
9 they promise to be. So I just wanted to kind of put a
10 flag there, from our perspective, as this could be really
11 quite a promising tool moving forward.

12 COMMISSIONER PETERMAN: Thank you for that, and I
13 think, yeah, you've identified a number of tools, and the
14 tools plus funding, which have been identified by a
15 number of panelists, is really important, and to be able
16 to have the personnel to implement them. Ginger.

17 MS. TORRES: Hi. I'm Ginger Torres, and I'm in
18 the Environmental Policy Department at PG&E. And thanks
19 again for having me on this panel, to the Commission.

20 I just wanted to quickly touch base on the DRECP.
21 I noticed Scott gave the presentation earlier and you
22 guys wanted to know some of the little lessons learned,
23 so from PG&E's perspective, we've engaged as an active
24 participant in the DRECP planning process, and most
25 recently as part of the DRECP Transmission Technical

1 Group. And I really felt like this Transmission
2 Technical Group has started to address the disconnect
3 between land use planning and transmission planning, and
4 with the DRECP Transmission Technical Group, PG&E was
5 involved, as well as all of the other publicly-owned
6 utilities in California, and some other utilities that
7 have interest in the DRECP area. So as far as lessons
8 learned, I think that process in the State, being
9 involved in facilitating the land use planning and the
10 transmission planning for that effort, I think that was
11 very important. And any future, I guess, comprehensive
12 planning processes, I'd like to see that moving forward
13 as one of the top priorities for any future planning
14 projects.

15 The integration of transmission planning and long
16 term renewable energy comprehensive planning will
17 minimize the cost and the need for new transmission
18 lines, and facilitate a very efficient, I guess, long
19 term transmission network. So that was my comment on the
20 DRECP.

21 And, yes, in general, PG&E supports comprehensive
22 planning such as the DRECP in the future in other areas
23 of California. The DRECP, as Kim mentioned, is a very
24 lofty goal and very, I guess, large-scale plan to
25 implement, and hopefully I guess future planning projects

1 may be more obtainable if they're a little bit smaller in
2 regional scales, but we do support those. And, in
3 general, some of the ideas that have come out of
4 comprehensive planning, like the DRECP and the Solar PEIS
5 that are producing these renewable energy zones, I know
6 there's been a variety of comments on whether criteria is
7 better, or zones are better; from the transmission
8 planning perspective, zones will help, I guess, provide
9 more certainty to where development may or may not be
10 located, and therefore facilitate a more rationale
11 development of transmission planning, and so if
12 development is kind of left out there to criteria, and is
13 possibly scattered all over the landscape, and the
14 utilities may not know where to plan for renewable energy
15 development, and especially in large-scale amounts. So I
16 see some limitations of using a criteria list-only
17 approach.

18 And then I also wanted to address a few -- one of
19 the bullets above, in particular, "Are there any examples
20 of recent procurement programs that reflect site
21 preferences?" Some of PG&E's procurement programs prefer
22 that generators be located within the PG&E service
23 territory and interconnected to PG&E's transmission or
24 distribution system, and these include PG&E's Solar
25 Photovoltaic Power Purchase Agreement Request for

1 Officer, and our feed-in tariff program. PG&E's
2 Renewable Auction Mechanism Program requires that
3 projects are located in California in investor-owned
4 utility service territories, so outside of PG&E's direct
5 service territory. And other procurement programs such
6 as the Renewable Portfolio Standard Program include in
7 the Request for Offers that offers are prioritized and
8 have the best combination of market value viability and
9 qualifications based on specific evaluation criteria, and
10 one of the inputs into that criteria is the project's
11 viability score, and in that viability score, project
12 characteristics that merit a higher viability score
13 include placement on some of the preferred geographic
14 areas that we've already discussed, such as disturbed
15 land, and areas that have simplified transmission
16 interconnection requirements.

17 So in the procurement review process, I guess
18 there's no requirement that projects participating in the
19 solicitation are located in renewable energy zones,
20 however, the information will be taken into consideration
21 in an evaluation process to the extent that it
22 accelerates a project's on line date for transmission
23 constrained resources, or alleviates other environmental
24 concerns, or alleviates potential permitting issues.

25 And then my last point that I wanted to make was

1 about how the State can facilitate renewable energy
2 development on EPA track sites, and I think that would be
3 a great focus for the State. And it would be great if
4 some of these projects on brownfield and contaminated
5 lands came through the procurement pipeline at a
6 reasonable cost and effective manner, and that there are
7 appropriate assurances to, I guess, guarantee project
8 viability for projects on contaminated and disturbed
9 lands because that would be something that utilities
10 would consider in the procurement review process, I guess
11 additional limitations to knowledge in that area.

12 COMMISSIONER PETERMAN: Thank you, Ginger. I'll
13 ask, well, in the interest of time, perhaps in your
14 written comments, if you can touch upon an issue that's
15 been brought up a couple times, here is the potential
16 overlay of the land use mapping and planning process and
17 the utility planning process, and the importance of doing
18 that more so. And if there are any suggestions you have
19 for that, or if there are other examples, even outside
20 the DRECP, in which utilities and counties are
21 coordinating on certain issues, that can be modeled for
22 the type of coordination, even if the subject matter is
23 different, and that's always useful for us to know.
24 Thank you very much.

25 MS. DEMING: Good afternoon. My name is Mary

1 Deming and I'm a Technical Consultant to Southern
2 California Edison. And my comments address two of the
3 questions related to this workshop today, first, how
4 should State and Local Governments work together to
5 implement findings from the panel we had this morning?
6 And second, what tools are needed to identify priority
7 geographic areas for renewable development?

8 So, first of all, related to State and Local
9 Governments, obviously working through processes like
10 these and DRECP, for large-scale projects, transmission
11 lines often cross both public and private lands in
12 connecting resources, in connecting other facilities, and
13 load centers. Land use authority is different for
14 different types of land, and stakeholders are obviously
15 different and connected to different types of land, as do
16 environmental values. So there will therefore be a wider
17 set of attributes to be used in comparing and
18 prioritizing alternative renewable areas compared to
19 smaller projects usually located in just one
20 jurisdiction.

21 It would be preferred to have similar planning
22 and siting approaches for all types of land crossed. In
23 order for this to happen successfully, it's critical that
24 the methods, tools, and criteria for prioritizing
25 geographic areas for renewable development be determined

1 collaboratively with land planning agencies.

2 Improved collaboration can avoid transmission
3 duplication, optimize the use of existing facilities and
4 rights of way, reduce environmental impacts, and lower
5 costs for consumers. Transmission planners operating on
6 a regional or grid basis need an understanding of land
7 use authority and the differences that might exist as
8 they cross jurisdictions within their service
9 territories.

10 Diverse jurisdictions also need a common
11 understanding of electric facility planning on a regional
12 or grid basis. This is one of the inconsistencies that
13 has been discussed in this discussion of how planning
14 could be synchronized between local entities and the
15 electric system. Alignment and continuity should produce
16 a Regional Land Use Plan. A Regional Land Use Plan makes
17 it possible to conduct a programmatic environmental
18 assessment on a consistent basis; but from our
19 perspective, should land be acquired for future
20 transmission development, then ratemaking also needs to
21 support holding land for future development.

22 As for the second question that I'm addressing
23 this afternoon, what tools are needed to identify
24 priority geographic areas for renewable development, the
25 tools required to prioritize geographic areas need to be

1 robust enough to accomplish several tasks, to manage the
2 volume of data, especially GIS data collected for the
3 evaluation process. We've talked about how much data has
4 already been collected for proceedings like RETI and
5 DRECP, that's certainly a good starting point, but also
6 from many public agencies that we've heard from
7 throughout the day, the system, to tool set, or tool kit
8 needs to engage diverse stakeholders who care about
9 different types of land and different types of
10 environmental features, and those tools need to manage a
11 wide range of selection criteria, which are associated
12 with both different stakeholders and different types of
13 land.

14 The PACT Project, Planning Alternative Corridors
15 for Transmission, developed a web-based interactive tool
16 for transmission planning with PIER tools. It includes
17 about 30 evaluation criteria from the engineering
18 perspective to consider in the siting process, and many
19 others from other perspectives, as well. I would just
20 mention the engineering factors because I haven't
21 mentioned, as enumerated today.

22 And so those 30 criteria fall into several
23 categories relevant for utilities: damage risks,
24 electrical performance, project design, physical and
25 environmental characteristics, and right of way and land

1 acquisition issues. Many of these factors are measured
2 as costs, or could be measured as costs. The PACT tool,
3 again, Planning Alternative Corridors for Transmission,
4 can handle multiple types of facilities, whether it be
5 areas, sites, corridors, routes, and their land use
6 requirements such as those developed under the DRECP
7 framework.

8 The PACT tool can operate with all the GIS layers
9 you can give to it, can use all types of stakeholder
10 attributes that would be needed for prioritization, and
11 aggregate all this information to support decision-
12 making. In its web-based framework, it makes it
13 accessible to people who are not in the same meeting room
14 together, making those kinds of decision, or in
15 discussion with each other. The final report for that
16 project is on the CEC website under R&D.

17 Estimating land acreage that could be affected by
18 transmission development associated with renewable
19 development should also be incorporated into this broader
20 prioritization process for all renewable areas, and this
21 type of effort, then, can leverage the work of the DRECP
22 Transmission Technical Group. That group has proposed a
23 conceptual transmission plan to access all renewable
24 study areas identified by DRECP in order to connect them
25 to the CAISO controlled transmission network.

1 The key principle of locating all transmission
2 lines within the existing corridors and utility rights of
3 way should be followed to the extent possible, to
4 minimize undeveloped land use in new corridors and rights
5 of way, maintaining those higher conservation values than
6 for desert land and other lands of high environmental
7 value.

8 So, in conclusion then, the transmission
9 attributes developed for evaluating alternative
10 transmission corridors in the PACT project and the DRECP
11 attributes, and other transmission related efforts,
12 provide a starting point for the attributes that Edison
13 would consider important in prioritizing renewable areas
14 in such a framework like a decision support system like
15 PACT. And this workshop, we think, is a beginning for
16 the dialogue among stakeholders that we hope will
17 continue. Thank you very much.

18 COMMISSIONER PETERMAN: Thank you. Thank you for
19 acknowledging the work that Edison has done with the PIER
20 Program on PACT. I found it very valuable. I just want
21 to say, in the interest of -- oh, we have a panelist on
22 the phone?

23 MR. HARLAND: Yeah, we still have one panelist on
24 the phone, so Josh is there, it's your turn.

25 MR. HART: Good afternoon. I'm Josh Hart with

1 the Inyo County Planning Department. Thank you for
2 allowing me to participate via WebEx. Can you hear me?

3 MS. KOROSEC: Yes, we can.

4 MR. HART: Okay. So I'm going to talk a little
5 bit about our renewable energy planning that we have been
6 doing. We have been participating in the State and
7 Federal Renewable Energy Planning efforts for wind,
8 solar, and geothermal resources throughout the last
9 decade, and through this participation, it became
10 apparent that the County's planning did not adequately
11 address renewable wind or solar energy. And due to the
12 rising interest in development of those resources, the
13 County undertook a planning process beginning in 2009 to
14 provide local input into renewable solar and wind energy
15 development and to update the County's ordinances and
16 General Plan to address those technologies.

17 Today I'm going to focus on our Renewable Solar
18 and Wind Energy General Plan Amendment, and the acronym
19 we use for that is GPA. While our GPA was ultimately
20 rescinded due to litigation, I'm going to focus today on
21 the process and some of the lessons that we learned.

22 Through our participation in the RETI,
23 preliminary policies began to be developed to reflect the
24 County's position. A Renewable Energy Ordinance was
25 adopted in 2010 to encourage and regulate the development

1 of solar and wind resources, protect the environment,
2 recover increased County cost, and ensure that Inyo
3 County citizens share in the benefits of renewable energy
4 development.

5 Concurrently, the effort to update the General
6 Plan commenced, beginning with incorporation of the
7 policies that were developed through our renewable energy
8 ordinance that I just referenced, and review of
9 appropriate and updating specific General Plan policies,
10 as well as mapping areas where renewable solar and wind
11 energy might be considered.

12 Based on our review of our General Plan, updates
13 were developed for the land use, public services and
14 facilities, economic development, conservation and open
15 space, and public safety elements. These involved
16 encouraging appropriate development of renewable wind and
17 solar energy resources and associated transmission,
18 provided that social, economic and environmental impacts
19 are minimized, minimizing conversions of productive
20 agricultural lands, minimizing water consumption and the
21 use of potable water, providing siting and screening for
22 the visual environment, and maintaining recreational
23 access.

24 Of particular interest were the land use overlays
25 proposed for the land use element. These identified

1 areas where renewable energy might be considered,
2 provided compliance with the Renewable Energy Ordinance.
3 The maps were developed based on sensitive habitat and
4 species, scenic resources, slope, access to transmission,
5 and a variety of other factors. The mapping excluded
6 wilderness, areas of critical environmental concern, and
7 other areas of important biological and scenic resources.
8 Specific species of concern such as Black Toad, Desert
9 Tortoise, and Mojave Ground Squirrel were identified on
10 the maps in areas where they might exist. This work
11 ultimately reduced the share of the County in which solar
12 and wind energy projects might be considered in the
13 General Plan from over 90 percent to about five percent.

14 We undertook a broad public outreach effort,
15 including public meetings in many of our towns and
16 consultation with interested individuals and
17 organizations, as well as tribes, Federal and State
18 agencies, and that included the Department of Defense.
19 We received a variety of input, including to expand and
20 identify new areas for development, input to reduce and
21 eliminate areas for development, and to modify specific
22 language in the General Plan Amendment.

23 We attempted to balance this input and
24 incorporate it appropriately. Our plan process was
25 heavily focused on solar development, and one of the

1 recurring comments received was that we should consider
2 wind energy more, which we ultimately did. We also
3 incorporated comments regarding sensitive habitats and
4 agricultural resources to strengthen our General Plan's
5 protection of those resources.

6 Before I conclude, I wanted to talk briefly about
7 one of the bullet points, and that is about the EPA track
8 sites. We are a grant recipient with four counties in
9 Nevada that focuses on redevelopment of brownfield sites
10 and particularly for renewable energy development, and
11 mine scarred sites. I know it would be difficult to
12 identify sites just because of the concern that agencies
13 and property owners have about brownfields, but it has
14 been far more difficult than I imagined and, over the
15 last six months, we've only been able to identify one
16 site for the study. So it's a challenging process, but
17 we are working on it. And if anyone has any interest in
18 that, please let me know. So that does conclude my
19 remarks. Thank you.

20 CHAIRMAN WEISENMILLER: Thank you. Commissioner
21 Peterman and her Advisor stepped off for a concern that
22 there might be some overlap with one her siting cases.
23 So, in terms of -- at this point, let's move back to the
24 panel discussion and I'll have them back in, but
25 certainly let's stay away from those issues.

1 MR. HARLAND: We're about six or seven minutes
2 over, so -- and we've got a tight schedule in the
3 afternoon, so I do have a couple quick questions I want
4 to ask. First question is for Ethan and for John, and I
5 don't know if this is information that you guys know or
6 are keeping track of, but do you know if SB 618 is taking
7 hold in Counties and if the Department of Conservation is
8 reviewing any applications or, I guess, requests for
9 rescission?

10 MR. GAMPER: Well, Senate Bill 618 was a measure
11 by Senator Wolk that was signed into law by the Governor
12 in January, it took effect in January, was signed into
13 law in October, that allows for a rescission of a
14 Williamson Act contract on marginally productive, or
15 physically impaired land. I did want to make a point
16 that, even though I said this morning the Williamson Act
17 should be off the table, we were essentially sponsors of
18 Senate Bill 618, and didn't want to imply that that meant
19 marginally or physically impaired land because we think
20 that's obviously where the incentives should be provided.
21 Initially, we heard that the Counties believed that it
22 was too complicated, they're under tight budgets, their
23 Planning Departments have cut a lot of staff, and so we
24 worked on a number of documents with our Legal Division,
25 actually drafted a Model Solar Use Easement, a Model

1 Resolution, a summary of how the bill works, a checklist
2 and frequently asked questions list, and posted that on
3 the Web and sent it out to every County Council, every
4 Supervisor, and every Planning Director in the State,
5 with the help of the California Planning Association, and
6 Tim's County Planning Directors.

7 We are still hearing that there is some pushback
8 from the Counties. I think there is a misunderstanding
9 about what a Solar Use Easement really is, that it's not
10 an easement in the classical sense that it reduces the
11 value of the property. There are still misunderstanding
12 on whether or not the land is still under Williamson Act
13 contract, although you are rescinding the contract and
14 entering into a different agreement, it's pretty clear
15 that it's not under Williamson Act anymore, the Bill had
16 -- what section of the Revenue and Tax Code it was going
17 to be valued in, which is 402.1, not 423, which is the
18 capitalization of income approach, so it's pretty clear
19 that it's not in the Williamson Act anymore, but, still,
20 there are counties that are dragging their feet and have
21 decided not to implement.

22 There are several project developers that would
23 like to participant, particularly in Kern County, San
24 Luis Obispo County, and there are a couple in the
25 pipeline at the Department of Conservation, who is having

1 a workshop next Friday on the 18th, to look at how they
2 should implement the Regulation, so the bill has been in
3 effect for five months and the Department is now
4 considering outreaching to the Counties as to what the
5 Regulations might look like, so me thinks that the
6 Department of Conservation might prefer the cancellation
7 penalty fees, which are 12.5 percent and fund the
8 Division of Land Resource Protection vs. a 6.25 percent
9 that comes from rescission, but that's my cynical nature.

10 MR. ELKIND: And, John obviously gave a very
11 detailed explanation of where it's at, and I just wanted
12 to add that, in my comments, I mentioned SB 618 as a
13 model and I think it's going to be important to see how
14 it plays out. I mean, as John mentioned, it's only five
15 months old at this point, and some of the renewable
16 energy developers I talked to, they did not feel it was
17 going to be applicable to a lot of the projects that they
18 were doing, and it would be interesting to do at some
19 point, maybe not a post mortem, but a mid mortem as to
20 how it's doing, and we could take those lessons and
21 hopefully use the mechanism involved to incentivize the
22 right parcels for development.

23 MS. DELFINO: Yeah, I just want to jump in
24 because we talk to developers all the time and we have
25 had anecdotal reports from certain developers that, when

1 approaching the Department of Conservation, they've
2 received a less than enthusiastic response in using 618
3 vs. a straight up Williamson Act cancellation, which is
4 unfortunate, I think, definitely with something new like
5 618, there's going to need to be some kind -- a lot of
6 outreach and education, and working with the counties,
7 but at the same time it would be really nice to have the
8 same level of enthusiasm from the Department of
9 Conservation. I would also note that they need to put
10 Regs together and those aren't really moving forward at a
11 rapid clip, either. So we would like to see 618
12 implemented, we actually think it's a good model to use
13 and it needs to be given a chance.

14 MR. SNELLINGS: If I could mention, a quarter of
15 the Counties are using it so far and several are looking
16 forward to this workshop that's coming up next week.

17 MR. GAMPER: Four -- you said four are using it?

18 MR. SNELLINGS: A quarter of them.

19 MR. GAMPER: A quarter.

20 MR. SNELLINGS: Yes.

21 MR. GAMPER: So is that a result of that survey
22 question on your...?

23 MR. SNELLINGS: Yeah.

24 MR. GAMPER: Wow, good, cool.

25 MR. HARLAND: Okay, so, Tim, I also had a

1 question for you about the overlays. So what is the
2 timeframe to complete an overlay like that, given you
3 have everything you need to do it, but you have to
4 actually go through the process?

5 MR. SNELLINGS: Right. The biggest time is in
6 the public outreach, and then the EIR, so it's 12 to 18
7 months.

8 MR. HARLAND: Okay. And then I have one last
9 question for Kim and others in the room, too, that may
10 have been involved. But in Imperial County, there were
11 recently a few projects, solar PV projects, that were
12 approved and they were approved through the local County
13 process, and there seems to be a lot of support from a
14 stakeholders in that process. And so the question is,
15 what is it about those projects and the process in the
16 County of Imperial that garnered a lot of that support?

17 MS. DELFINO: I think it was very simple, it was
18 location, location, location. They chose well in those
19 sites, they were agricultural lands with very low
20 biological values, and given how difficult some of the
21 siting issues have been in that region, I think people
22 were appreciative of going to low biological value lands.
23 And I think, if I'm not mistaken, this was a company that
24 they were switching from a public land application and
25 went to pursue a private land project, so on this more

1 low biological value area. But with that being said, I
2 think, for example, in Imperial County there may have
3 been those couple of projects, there's a lot of high
4 value agricultural lands in that area, and so there does
5 need to be some planning done because I could easily see
6 in Imperial Valley a lot of conversion occurring that is
7 going to create controversy because there is so much
8 agricultural land there. So, again, it's all about
9 finding the sweet spot, which I think is what Tim
10 mentioned, which does require a more comprehensive
11 regional approach that's been led at the Local level, and
12 the State level, with robust stakeholder involvement.

13 MR. HARLAND: Okay, that's all of my questions.
14 I don't know if you guys had any up there?

15 COMMISSIONER PETERMAN: Well, I'm sure we do, but
16 in the interest of time, I'm going to say we're not going
17 to offer them up. It's always a struggle finding an
18 opportunity to be comprehensive with the panels, as well
19 as having them at least small enough to cover enough
20 topics, and so I'm sorry you all did not have the
21 opportunity to ask each other questions, but please take
22 advantage of the break to do so, as well as in your
23 written comments, note anything you want to say in
24 response.

25 A couple housekeeping things, first, I wanted to

1 say to Mr. Hart, who is on the line, my apologies, I
2 chose to step out during your presentation, I'm currently
3 a sitting Commissioner on a case in Inyo County that has
4 some discussion of the General Plan, and I just felt it
5 appropriate for myself, that I didn't want to necessarily
6 hear anything that I shouldn't hear outside of that
7 format. And I appreciate you participating on the panel.

8 And then I would also ask Ms. Korosec during the
9 break to put up the slide that has the other workshops
10 that we'll be having over the course of the summer. Many
11 of you touched on topics that we're dealing with in
12 separate workshops, simply because this topic of
13 renewables is so big, because we've got eight workshops,
14 it's like Renewable Palooza, and I encourage you all to
15 participate, maybe you'll get a free t-shirt with all of
16 them listed at the end, I don't know, if we could ever
17 afford it, and we're not allowed to do that -- I'm just
18 kidding, we're not allowed to do that, I'm just kidding.
19 No swag, on the record, I'm publicly saying, there's no
20 swag allowed. Yeah, free copy of the last IEPR, and you
21 may have an advanced copy of the next one for your
22 comments, of course.

23 But anyway, in order to try to get back a little
24 bit on schedule, let's keep the break to 10 minutes.

25 Thank you so much to everyone participating, I found it

1 very valuable. And thank you to our moderator, Eli, for
2 his wonderful moderation. Thank you. So back at like
3 3:11.

4 (Break at 3:02 p.m.)

5 (Reconvene at 3:15 p.m.)

6 MS. KOROSEC: We will post the WebEx recording
7 tomorrow or the next day, which will be the full audio
8 recording of the whole day.

9 COMMISSIONER PETERMAN: Terrific. Well, I
10 suggest checking those out because we had a good agenda
11 today and this is our second of a number of workshops for
12 the Renewable Strategic Plan, you can find the schedule
13 online, and we've got almost one a week coming up.
14 Thanks again to all the panelists that participated so
15 far.

16 If this is not the first panel you were on for
17 the day, I will say you have an opportunity for opening
18 comments. You don't need to repeat everything, it's on
19 the record, and also keep your comments tailored to this
20 panel topic, as there are many other forums that address
21 additional issues. And with that, I will turn it over to
22 whoever -- Eli, are you moderating this panel, as well?

23 MR. HARLAND: Yeah, I'm going to moderate this
24 panel, but before we get into this panel, I'm going to do
25 a brief presentation and then, following my presentation,

1 Mr. Price from E3 is going to do a brief presentation, as
2 well. So each of us -- it will be kind of a good way to
3 kick off the panel. But like I said, I'm going to be
4 brief because we are pushed back on time a little bit.
5 So I'm going to go quickly, so put your seatbelts on.

6 All right. My name is Eli. I work in the
7 Renewable Energy Office upstairs here at the Commission
8 and pretty much am going to provide a brief presentation
9 on an alternative approach for updating our local soft
10 targets for the Governor's goal of 12,000 megawatts of
11 DG.

12 I'm going to go through the rationale,
13 assumptions real fast, talk about what we did in our
14 previous approach, and how that relates to this
15 alternative approach methodology, as well as the results.

16 So basically, why soft targets? From the
17 Governor's direction, the Governor's Clean Energy Jobs
18 Plan asks the Commission to come up with regional
19 targets; these are very soft targets, these are not
20 mandates for anybody specifically, but they are a way to
21 begin geographically looking at what 12,000 megawatts of
22 Distributed Generation may look like.

23 The assumptions that we used in this round were
24 pretty similar to the last one, with the exception that
25 these soft targets are undefined, so they are technology

1 and project type neutral. And just like in the last
2 update, they're RPS eligible technologies that are 20
3 megawatts and smaller, behind the meter and wholesale,
4 both count, interconnected at the distribution level, or,
5 if interconnected, at the transmission level serving on-
6 site load. So that is the only difference is that last
7 bullet from the first round.

8 And so, in the previous approach, we used the
9 bottom up market-based approach, where we looked at
10 existing programs for behind the meter, and basically
11 projected the build-out of those through the build-out of
12 those programs, and looked at that in those regions that
13 this was occurring.

14 We also looked at the IOU and the POU contract
15 databases and compared those with some of the local
16 permitting database tracking we were working on, to kind
17 of predict the likelihood of projects coming on line.
18 And then we also created a third bucket in that approach
19 where we had undefined technologies, and we used resource
20 maps with an emphasis on urban areas and capped peak
21 circuits in counties at 15 percent for that. And in that
22 one, we were technology specific within those first two
23 buckets for behind the meter and wholesale; and then, the
24 undefined, we were not technology specific, and those
25 targets were segmented by regions.

1 In the 2011 IEPR, this is a graph where we try to
2 show exactly how far along we were to achieving those
3 goals, so, as you see, the three buckets there in the
4 triangle in the middle and, on the sides, we have the
5 actual installed capacity which is the megawatt
6 installed, those two triangles, and then we also have the
7 megawatts pending and authorized. So the 12,000 megawatt
8 DG goal is built out at 2020, so it includes everything
9 that is built-up until that time. And in that report, at
10 that time, we were at 318 megawatts installed and 5,960
11 megawatts that were approving or authorized, which left
12 that remaining balance of 3,017 megawatts, which also
13 that's the undefined bucket.

14 So in the updated approach, what we decided to do
15 was to allocate the 12,000 megawatt goals based on County
16 shares of other statewide shares that those Counties
17 have, so we used the electric consumption low and
18 moderate income households, the number of unemployed
19 workers, and the distribution grid capacity within each
20 of the Counties, and then we allocated to the utilities
21 based on the utility share of that consumption in the
22 Counties, so that way we can display the goals in a way
23 that is communicated at the County level and also
24 communicated at the utility level.

25 And the weightings for each of those shares that

1 we used to break up the goals are shown there in
2 parentheses, it's the 40 on consumption, and then 20 on
3 the low and moderate income, and 20 on unemployed, and 20
4 on the capacity. And existing capacity, again, counts
5 towards the soft target, it's not included in the final
6 results, but it is -- those results are the build-out at
7 2020.

8 Updated approach for -- this is the first two
9 variables that were used, so electric consumption, the
10 rationale there to use electric consumption was that we
11 believe it generally controls for proximity load and, in
12 San Diego County, you can see as an example, San Diego
13 County consumes seven percent of the statewide
14 electricity according to the Energy Consumption Data
15 Management System, and so San Diego County would receive
16 seven percent of the 12,000 megawatt target for that
17 variable, based on the 40 percent weighting.

18 The Low-Mod Households, the rationale here is
19 that that would support economic development and also
20 start the targets and Environmental Justice concerns and
21 is consistent with other community and planning and
22 investment activities, specifically community development
23 block grant funds that go into the variety of
24 jurisdictions that are planning using the low mod data.
25 And so San Diego County, eight percent of all persons in

1 the state that are low mod live in San Diego County, and
2 so San Diego County would receive that share of the
3 12,000 megawatts based on that. And the source for that
4 information comes from the Department of Housing and
5 Urban Development, the acronym is the Low-Mod Data, so...

6 Unemployed persons, our rationale here was that
7 this would start targeting investment towards communities
8 with maybe a higher need, or to promote policy goals
9 associated with jobs and economic development, so San
10 Diego County has about 7.5 percent of all unemployed
11 persons, and for this one, we used the Employment
12 Development Departments, the Labor Market Info Report.

13 And in the last piece is the Grid Capacity
14 Numbers, and so the rationale here is that the County
15 Distribution Capacity would help control for some of the
16 comments that we received during the first attempt and
17 the first alternative approach, I guess, at allocating
18 the targets.

19 So we used data from E3, which is why Mr. Price
20 is going to talk about the E3 study that we used just
21 after this, but basically what we did is we took the
22 total capacity reported in that E3 study, in the
23 Counties, and developed shares for each of those
24 Counties. So San Diego County has about 8.5 percent of
25 the statewide capacity. And as Mr. Price will note,

1 there is the information for the distribution capacity
2 comes from feeder lines and substation capacity in just
3 IOU territories, so some of these goals don't reflect all
4 of that capacity.

5 So top 15 Counties. The results are here.
6 You'll see that about 81 percent of the top 15 Counties,
7 or 81 percent of the goal goes into the top 15 Counties,
8 so the complete list of all 58 Counties with the targets
9 and the goals are available in the Workshop Notice for
10 today as an attachment, so you can find that there. And
11 "The Top 10 Utilities and Others" is what we're calling
12 this one, and so what you'll see here is that, like I
13 said, we aggregate the targets from each of the Counties
14 back to the proportion that the utility serves in the
15 County. So it's difficult because, you know, utility
16 lines and County lines are not the same boundaries, so we
17 use the consumption to put the target back into the
18 utility there.

19 And so you'll see that the top eight utilities,
20 as well as the Department of Water and Power's State
21 Water Project and the Central Valley Project combined
22 have about 92 percent of the 12,000 megawatt DG goal. So
23 this is what it looks like across the state. Sorry if
24 the map is difficult to see, but this Powerpoint is
25 available on the Web.

1 So what you see here is you'll see the 15
2 Counties that were identified as the top 15 Counties, and
3 those are everything except for the light yellow. And
4 then we've also included utility boundaries on here just
5 to show where the utility service lines overlap with some
6 of the DG targets.

7 And then, last, a couple caveats to this, so
8 there is a lot of interaction between consumption and
9 capacity, those go together hand in hand, as well as
10 interaction between Low-Mod Data and unemployed persons
11 in Counties, so as we think about refining the analysis,
12 or thinking about refining the methodology, it might make
13 sense to actually interact, to kind of blend those
14 variables together to create some sort of an indicator
15 instead.

16 And then, like I mentioned, the E3 analysis
17 included IOU service territories only, so those Counties
18 that have large areas of POU delivery, they have smaller
19 targets. And we do plan to re-visit soft targets
20 periodically throughout future IEPRs, as well as keep
21 updating data. Is there any questions? All right,
22 great. So I'm going to turn it over to Snu, who is going
23 to be presenting online, and then after that we'll get
24 into the end of the panel discussion and so we can
25 address any of the questions after that, too.

1 MR. PRICE: Great. Thank you, Eli. Can
2 everybody hear me?

3 MS. KOROSEC: Yeah, we can hear you fine, and
4 I'll go ahead and do your slides, Snu.

5 MR. PRICE: Okay. Thanks a lot. My name is
6 Snuller Price. Most people call me "Snu." I'm a partner
7 at Energy Environmental Economics. And Eli asked me to
8 give a very quick summary of the technical potential
9 study that was used as one of the inputs into the soft
10 target development. So I'll probably spend about five
11 minutes just giving everyone sort of what the key drivers
12 are and sort of what the purpose of the study was.

13 So if you go to the next slide --

14 MS. KOROSEC: Our apologies, we've been having
15 some problems with our WebEx, and it just kicked us out,
16 so we'll have to be back in, but we should have Snu back
17 on in just a second. Snu?

18 MR. PRICE: Yes?

19 MS. KOROSEC: Snu, I'm sorry to interrupt you,
20 but we just had a technical glitch and the WebEx cut out
21 for the whole time that you were talking on your first
22 slide, so if you could just start over?

23 MR. PRICE: Oh, no problem.

24 MS. KOROSEC: Thank you.

25 MR. PRICE: Should I take it from the top of

1 Slide 2 here?

2 MS. KOROSEC: Yes.

3 MR. PRICE: The things to know about our study
4 here?

5 MS. KOROSEC: Yes, exactly.

6 MR. PRICE: Okay. All right. Well, the first
7 thing to know is that the study was really looking at
8 photovoltaics. So we didn't in this study look at other
9 types of renewable DG. The second thing to know is that
10 it's really a study of local DG, and what I mean by
11 "local" is that all of the electricity that is generated
12 from the PV system is used nearby. So we're not using
13 the transmission -- the high voltage transmission grid --
14 to distribute the power. All of the sites in all of the
15 cases, the energy is consumed near the generator. And
16 when you look at it that way, the interconnection
17 potential and criteria really drive the results, and we
18 looked, therefore, at a range of sensitivities on that
19 from existing Rule 21 to the case that the Energy
20 Commission used for this, which is a no backflow case; in
21 other words, we're not feeding power back up through the
22 distribution onto the transmission grid.

23 The potential is constrained by the available
24 land and rooftops, and we did quite a bit of GIS work to
25 try to figure out what that was. And also, we looked at

1 total cost and total net cost as a way of sort of
2 prioritizing which PV would be developed in each area,
3 and we did some different scenarios on that, which I'll
4 talk about on the next slide.

5 So we looked at filling up the interconnection
6 capacity through three procurement scenarios, a least
7 cost, which just looks at the busbar cost of the PV
8 system, and generally larger systems in areas with better
9 sunshine are a lower cost. Least net cost, where we
10 looked at the busbar cost, but then we also looked at the
11 utility value side of the equation to get a net; and
12 there, systems that are located in regions of the state
13 with distribution constraints, with expensive upgrades,
14 tend to be prioritized. And then we did a high roofs
15 scenario where we looked at developing roofs first.

16 We did two cost cases, a high cost case where we
17 just used essentially existing PV costs and extended them
18 out through 2020, and we did a low cost -- and that's the
19 one that the Energy Commission used for soft targets, as
20 I understand it. The low cost case, we added in a
21 learning curve to project how the PV cost will decline
22 over time.

23 And then, on sensitivities, interconnection
24 criteria, we looked at, well, how much PV we can
25 interconnect to the distribution system reliably, and did

1 a number of scenarios. And I believe the case that was
2 used was a "Max Without Curtailment," so it's essentially
3 a no backflow case, so it's more penetration than you
4 would get under the existing Rule 21. And we also did an
5 installation rate, although, I think for the purposes of
6 the stat sensitivity, it isn't that important.

7 So if we go to the next slide, this picture shows
8 the total DG capacity installed. I believe this is for
9 the least net cost case that the Energy Commission used,
10 and it's showing the differences in the interconnection
11 sensitivity, and then that's without curtailment as used.
12 So this is getting something like 15,000 megawatts of
13 solar PV installed throughout the state, broken up the
14 way you see here, given the least net costs or priority
15 of procurement.

16 And if you go to the next slide, this shows you a
17 difference in terms of the total portfolio, in terms of
18 least cost, net cost, and high rooftops. And again, the
19 net cost number is the technical potential that our study
20 found.

21 And if you go to the next slide, just to give
22 folks an idea, each of these circles is proportional to
23 the amount of PV interconnection for the case that the
24 Energy Commission installed, so where is the PV, this
25 gives you sort of a pictorial of where it's located.

1 It's basically very roughly proportional to load, as Eli
2 already mentioned. It's a little bit difficult to see in
3 L.A. because there's so many overlapping circles, but
4 there's actually quite a bit there and, you know, the Bay
5 Area, San Diego, basically the load centers you would
6 expect.

7 So that's the very quick overview of the study
8 and I think I'll hang on in case there are any questions
9 that come up on the study as we go through the panel.

10 MS. KOROSK: No questions? All right. Go
11 ahead, Eli.

12 MR. HARLAND: Okay. Thanks, Snu, for that
13 presentation. And you are hanging on to the phone line,
14 so you are identified on the panel here, so we appreciate
15 it.

16 MR. PRICE: Yeah.

17 MR. HARLAND: So I don't know if everybody here
18 was able to see the last panel, but the way that the
19 panel is working is that everybody has about five minutes
20 to introduce themselves and make opening remarks. In
21 those opening remarks, try to cover some of the questions
22 that are prompted on this projector, right behind you
23 there.

24 So basically we want to talk about the 12,000
25 megawatt DG goal and the methodology just presented, and

1 then also just talk about the DG, in general, and some of
2 the issues that come up, so that's why we have a broad
3 range of stakeholders and we also, again, we have two
4 participants via WebEx right now, so we just heard from
5 Snu at E3, and then we also have Alex Levinson from
6 Pacific Environment on the Web.

7 Wade, I know you've already introduced yourself
8 and made some opening comments, so Bernadette, it's being
9 passed towards you, so...

10 MS. DEL CHIARO: I had my best for last comment
11 all prepared and everything. Okay, Bernadette Del
12 Chiaro, Director of Clean Energy and Global Warming
13 Programs with Environment California. Thank you so much
14 for inviting me to speak on the panel.

15 Environment California is a statewide nonprofit
16 citizen funded environmental advocacy organization.
17 We've been heavily involved in getting the State of
18 California to invest more heavily in renewable energy
19 and, in particular, Distributed Generation. I sensed
20 that, if I was on the end of the last panel of the day, I
21 should keep my comments short, so I will continue to do
22 that. I guess one of the other things I should mention
23 in introducing myself is some of the research we've done
24 that's sort of relevant to this particular panel, on how
25 to sort of visualize where the 12,000 megawatts will be

1 built out is on two consecutive reports on analyzing
2 where California's solar roofs are today, so obviously
3 it's missing some of the other DG technologies, but
4 looking specifically at solar.

5 And some of the things I just want to highlight
6 comes from crunching those numbers, combining all of the
7 different solar programs from around the state, including
8 the CSI, but broader than that, is that we're really
9 seeing a maturing solar market that is breaking a lot of
10 the stereotypes that there are about solar, and who is
11 going solar, places like Fresno have more solar than San
12 Francisco. I think another factoid that gets a lot of
13 eyebrows raising is that the City of Inglewood has as
14 much solar power as Beverly Hills. So we're seeing a lot
15 of people go solar, a lot of diversity, and it's
16 obviously the bright spot in California's economy and
17 it's really growing by leaps and bounds, and it's thanks
18 to some big bold visionary policies over the past six
19 years that have been put in place to make that happen.

20 I have a couple of overarching comments. One is
21 that I think we need to make sure that the 12 gigawatt
22 goal that the Governor has put out continues to be big
23 and bold and visionary, and it takes us to a next level,
24 builds upon the existing policies that the previous
25 Administration put in place. I have some concerns that

1 I've expressed elsewhere about how we define Distributed
2 Generation. If we define it too broadly, we really miss
3 out on the opportunity of building out what I think most
4 people in California, when we think about rooftop or
5 small-scale energy, you think about energy that is
6 defined a little bit more the way that Snu has defined in
7 his report, or the U.C. Berkeley presenters earlier today
8 were defining it, so really basically designed and built
9 to meet load, whether it's onsite or near-site, and
10 whether you've defined it at 20 megawatts, or five
11 megawatts, or 10 megawatts, I think, is a little bit less
12 important as is this defining idea that it's renewable
13 and it's built close to the load centers, so that we can
14 negate the need for transmission lines, not lose all the
15 efficiency losses through line losses.

16 But also, something that hasn't been brought up
17 today, which I have been multi-tasking back at the office
18 and listening to the whole workshop today, but one thing
19 that hasn't been brought up is that Distributed
20 Generation, when designed at load to meet some of this
21 on-site load, it actually can also help benefit and
22 maximize energy efficiency and conservation. And that's
23 a really important point.

24 It's also one of the ways in which the public and
25 voters and the people of California and the ratepayers

1 can visually see what they're investing in and get
2 invested in that, and get more excited about where we're
3 taking this program.

4 So, a) I want to make sure that the Governor's
5 vision remains visionary and builds upon and exceeds the
6 policies and the programs of the previous Administration;
7 the second is, as I sort of took a fresh look at this
8 sort of mapping project, I just want to make sure that --
9 I would suggest, at least -- that the Commission follows
10 sort of, you know, be driven by a vision, and then the
11 driven, then, defines the goals, and the goals help
12 define policy. I sort of wonder if we aren't doing
13 things a little bit too much in the reverse, and I'll
14 talk about this when I get to the different levers in the
15 analysis, but if we're not too much looking at what our
16 current constraints are, policy-wise, and trying to
17 vision backwards based on that, as opposed to saying
18 really where do we want Distributed Generation to be in
19 the State of California, what can maximize the benefits
20 for the people of California? And then, what does that
21 look like? And then that can help define policies,
22 changes that we need to put in place over the next couple
23 of months and years.

24 And then, let's see, the other couple of points
25 about the overall workshop today, and I know you're doing

1 tons of workshops, and others will look at Distributed
2 Generation -- continue to look at Distributed Generation
3 -- but I can't help but comment that it does feels as
4 though the whole day was still overly emphasized utility-
5 scale renewable energy. And just two little examples of
6 how things might be different if we put equal attention
7 to Distributed Generation as the maps that were presented
8 at the very beginning of the workshop by the CEC staff,
9 they might look a little different if you were to create
10 maps with a Distributed Generation focus, so you might
11 see a different looking map for geothermal as a
12 Distributed Generation resource, instead of just having
13 it in sort of five areas in the state, you actually could
14 tap into geothermal power from a DG perspective,
15 throughout the state, you know, wherever there is, again,
16 on-site load to make a building more energy efficient.

17 You might actually look at solar rooftop a little
18 bit differently, instead of just limiting it to how much
19 sunshine is there in the state, and therefore what the
20 solar map would look like at the state. You might
21 actually look at where is demand, where is there consumer
22 interest, where is there load that we can offset and, on
23 the flip side, where are people with private dollars to
24 invest in rooftop solar, and what does that map look
25 like?

1 And then another overarching comment is, in terms
2 of the paragraph that's presented that's in the IEPR, I
3 just can't help but read that paragraph and think that
4 what's missing in there is, again, this idea that
5 Distributed Generation should prioritize in the loading
6 order as we've articulated in the state already, should
7 prioritize offsetting on-site load, so helping us be more
8 energy efficiency, essentially, through on-site
9 Distributed Generation, and I don't see that in that
10 opening paragraph.

11 And then, in terms of getting into the levers, so
12 putting aside my sort of overarching kind of question,
13 maybe critique, of where is this sort of mapping going,
14 if we're sort of within this question, to answer your
15 question of are these the right levers. If I were to --
16 I'd be interested in playing around with what would
17 happen if you were to actually split things up a little
18 bit differently. One suggestion I would have is, you
19 know, this is just rough cut, but basically sort of 30-
20 30-30, or 33-33-33 of consumption because I think
21 consumption gets at what I'm talking about, if you map
22 out consumption, that's going to give you -- you steer
23 the DG vision in the map toward on-site load a little bit
24 more, or near-site load.

25 The second would be, I would actually pull back

1 to your first version of this document and look at where
2 momentum has been, so where have we seen the most build
3 out? Where are we seeing the greatest growth in the
4 previous years? And if you kind of map out momentum,
5 what does that map look like? And I would maybe give
6 that an equal -- again, this idea that this market is
7 consumer-driven, it's policy-driven, it's not just
8 utility-driven, and we need to engage the consumers in
9 this whole practice and put them in the map.

10 And then a third, I would sort of split up -- and
11 I would defer to our other experts at the table -- of
12 what's more important, unemployment or income, and I'm
13 not sure if it's -- you know, to me, I've just put that
14 as a third, either weight one or the other, split it 50-
15 50, or do one or the other, whatnot, but I would sort of
16 weight those three. And the reason why I either would
17 cut out or cut drastically down the grid capacity is
18 because of that overarching comment I made at the
19 beginning, is I wonder if that report doesn't look at
20 what we technically could do, which is really kind of
21 almost a policy question more than anything. I also
22 think one of the -- I was talking to Snu, actually
23 yesterday, to make sure I understood his report -- it
24 doesn't -- I think the high rooftop scenario is something
25 the Energy Commission should look more closely at. As I

1 understand it, the reason why it wasn't chosen as sort of
2 the primary sort of vision is because of a high cost,
3 higher cost, but actually that isn't really the full
4 picture because the high rooftop scenario isn't
5 necessarily the higher cost to ratepayers, right?
6 Because the high rooftop penetration is going to capture
7 private investment that ratepayers don't have to pay, and
8 that's just something that continually we sort of lose
9 sight of when we look at this purely from a utility sort
10 of perspective, instead of from a customer perspective,
11 as well. So it might be that the high rooftop scenario
12 actually saves ratepayers more money by capturing all of
13 those private dollars to invest in the same technology,
14 essentially, not to mention probably it creates more
15 jobs, creates them where we want them to be.

16 And then, let's see, last but not least to wrap
17 up, you know, just this question of -- you had a very
18 specific question about the Department of Water resources
19 and also the Central Valley project. I would probably
20 leave those out, these just don't seem to fit within sort
21 of like -- one of these things is not like the other kind
22 of moment. And there's quite a bit of megawatts that
23 we're assigning to those projects that could probably be
24 visioned elsewhere, if you will. So that's -- I don't
25 have a strong opinion about that, but I'll offer that

1 answer to you. Thank you.

2 MR. HARLAND: Thanks, Bernadette. And, too, I'll
3 sort of clarify in that presentation, the scenario that
4 we chose, and I think it's interesting to look at the
5 three scenarios that E3 put together and see how that
6 capacity fits in, and so we chose to use the scenario we
7 did, the least net cost, because it's the same scenario
8 that's being used right now in the transmission planning
9 process for the High DG scenario. So we just wanted to
10 make sure that we were aligning some of our soft targets
11 with other planning processes occurring, so... But I
12 definitely do think it's good to look at all three.

13 MS. DEL CHIARO: And can I just respond to that
14 real quickly?

15 MR. HARLAND: Yeah, of course.

16 MS. DEL CHIARO: Is it possible that the
17 transmission planning process is a little overly weighted
18 toward a utility perspective?

19 MR. HARLAND: You know, I'm not as familiar with
20 that process. You know, somebody up on top could
21 probably respond to that.

22 COMMISSIONER PETERMAN: Well, I'm not exactly
23 going to respond to that question either. What I will
24 say, though, Bernadette, thank you for your comments, and
25 I think you're right, the focus has been more on large-

1 scale today, and partly that's almost every workshop we
2 have, we could have a whole DG version and a large-scale
3 version, and it's just trying to figure out how to not
4 exhaust all of our panelists. But it also goes to a
5 point that I made earlier, which is that, when we're
6 looking at relatively near-term goals, and the laws that
7 are on the books, the 33 percent RPS, what we've heard
8 from the utilities, is that they're more or less sourced
9 for it, well, at least some of them are. And a lot of
10 that is large-scale. And so there's the immediate issue
11 of, well, what's already in the queue, if you will,
12 regardless of project viability? How do we site that?
13 How do we preference that and do priority areas? But
14 also, we also talked this morning about 33 percent being
15 a floor, not a ceiling, and that we also need to talk
16 about what would 40 percent look like, you know, is that
17 additional change -- is that all DG? How do you plan for
18 that? And so I welcome all comments and I think your
19 point is very well taken about how we are doing some work
20 based on what our existing constraints are, and it's also
21 good to have a complement of those constraints that were
22 in place.

23 MR. PRICE: Could I just quickly interject a
24 couple points? This is Snu.

25 COMMISSIONER PETERMAN: One second. The Chair is

1 about to speak.

2 CHAIRMAN WEISENMILLER: Yeah, I was just going to
3 ask if you could submit both your reports for our record.
4 Thank you. Go ahead.

5 MR. PRICE: Okay. I just wanted to make two
6 points. One is that all three of the scenarios that we
7 did in our study do have the PV sited close to load, so I
8 don't know if it's a more utility-centric view, or not,
9 but just all of the scenarios we have, I think, meet
10 Bernadette's criteria of having the system close to load,
11 although obviously some are on roofs and some are on
12 ground.

13 And then the other thing I wanted to clarify was
14 the cost. The cost that we looked at were based on what
15 the standard practice manual would talk about as total
16 resource cost, so it's really, you know, how much the
17 total system cost is, regardless of who pays for it. And
18 so she is right that we did not do a ratepayer cost
19 perspective; that could be done once a policy for, you
20 know, how we're going to do the incentives, net energy
21 metering, etc., for the different types of systems, but
22 you would need kind of a policy overlay on how this would
23 be implemented to do that, so.... Maybe we could do that
24 in the future.

25 COMMISSIONER PETERMAN: Thank you for that, Snu.

1 And one other comment I had, Bernadette, I'm interested
2 in the idea of what a consumer driven map would look
3 like. I've had mixed experiences with, say, consumer
4 preference models, you know, when we look at some, for
5 example, in the Transportation space where there's really
6 little adoption, it's hard to predict what customers will
7 want in a couple years when there's new products on the
8 line. But you've posited that solar is a mature market,
9 and so that perhaps then there is a sense of where
10 consumers want to build. And I'm interested to see the
11 report that talks about the installations in Inglewood
12 being similar to Beverly Hills because, also what we hear
13 regularly, is that we're not seeing the development in
14 communities that are lower income, or even moderate
15 income, because of the high cost, and so I want to be
16 careful when pursuing a consumer-driven model, to make
17 sure it reflects the larger customer base that we do want
18 to install solar. But happy to explore that more.

19 COMMISSIONER MCALLISTER: So thanks, Bernadette,
20 great comments. So as you know, I have lot of experience
21 in the small-scale solar marketplace. And I think we're
22 seeing -- I agree with you, there's been a very strong
23 maturation of the small-scale solar market, but we're
24 just on the front end of that, really, and we're seeing
25 some consolidation, we're seeing some fairly interesting

1 fundamental changes in sort of the structure of that
2 marketplace as costs continue to come down, as there's
3 some question about net metering and its long term --
4 sort of long term future, and rate structures and all the
5 things that sort of mediate the impact to net metering.
6 So, I actually -- so I guess I think that, as costs come
7 down and, even with all these changes, you know, we are
8 going to see some natural scaling up of this industry. I
9 don't know exactly what that's going to look like. And
10 so the question is, how do we define a policy that
11 continues to allow that to happen? And it's not even
12 necessarily going to happen within the RPS because, right
13 now, the net metering stuff is not in the RPS. So, yeah,
14 I think we need a policy that's going to be able to
15 capture all these things going forward and doesn't just
16 exclusively focus on net metering because I think -- I
17 mean, I'm sorry, on utility-scale -- because we want
18 citizens to be able to participate. But both of those
19 things can happen in the same place.

20 MR. HARLAND: Okay, great. So, Eric, I'm going
21 to send it over to you. Thank you.

22 MR. PARFREY: Okay. Thank you. I'm Eric
23 Parfrey, I'm a Principal Planner with Yolo County for the
24 last six years. I've also previously served in the
25 Planning Departments of San Joaquin County and Contra

1 Costa County, over the last 25 years or so.

2 I think some of the remarks that I wanted to make
3 to you all today were probably more appropriately for the
4 previous panel, so maybe I'll ask you to indulge me very
5 quickly, I will kind of give you an overview of where we
6 are with the various green energy proposals and kind of
7 the politics of what has happened in Yolo County vis a
8 vis our local regulatory environment, and then I can
9 respond to some of your more technical questions, which I
10 probably won't be a great deal of help, but....

11 In Yolo County, we have dealt with just a
12 handful, just a relatively small number of large-scale
13 solar and wind projects; however, there has been much
14 talk and very little action. So in Yolo County, we have
15 had kind of the -- I would say -- almost the unfortunate
16 circumstance where we proactively planned by approving
17 detailed regulatory ordinances for wind energy projects
18 that we expected to come in, as well as small- to medium-
19 to large- to very large-scale solar projects that we were
20 anticipating.

21 So, contrary to what Tim Snellings was discussing
22 where local agencies are often not being proactive by
23 updating their plans and their regulatory schemes, and
24 they kind of wait for the very large projects to come in
25 to realize what kind of a regulatory mess they have at

1 the local level, Yolo County took a very proactive
2 approach; however, the problem has been, now that we have
3 these regulations in effect, we haven't really had a
4 great deal of experience with projects that have gone all
5 the way through the process and come out the other end,
6 so that we can then turn around and figure out what we
7 did right and what we did wrong.

8 We have had experience with a number of -- just a
9 very small number of fairly large solar proposals. We
10 did approve a solar project on Class 2 land outside the
11 City of Winters on approximately 18 acres, we consider
12 that kind of a medium-sized project, not particularly
13 large, however, that is in litigation; nearby neighbors
14 sued that. That particular project and the update of our
15 Solar Ordinance in Yolo County precipitated a pretty
16 intense debate over the role of solar on prime farmland,
17 on Williamson Act contracted land, all the issues that
18 you heard about during the previous panel.

19 We also have approved one what I would consider
20 fairly large wind energy project, a single turbine, for
21 one of the aggregate producers along Cache Creek, one
22 megawatt, but very -- you know, a 350-foot tall turbine
23 out in farmland. And that, in turn, went through our
24 Planning Commission process and was appealed up to the
25 Board of Supervisors, and that is not in litigation,

1 thankfully, but came very close. But that particular
2 wind turbine application precipitated a lot of very very
3 complicated biological issues. Our staff had no idea
4 what barotrauma was before we went through those public
5 hearings, we had no idea that wind turbines can suck the
6 guts out of bats, or whatever the biological issue is
7 there. I mean, that's a little difficult when your staff
8 and you are supposed to know about these things, and
9 identify them in environmental documents upfront, and
10 then, because we have such a large number of local
11 biologists and other academics in Davis, you know, we
12 were kind of on the receiving end of that new
13 information.

14 So I would say from our experience, just
15 generally, the Ag issues related to solar -- solar on
16 prime, solar on Williamson Act contracted lands, are
17 relatively easy for us to deal with, they're political
18 issues, you either allow it or you don't allow it. Or
19 you try to get benefits and offer disincentives not to do
20 it on prime farmland, it's pretty -- just, in my mind,
21 it's -- maybe I'm being a little cynical, but it's just a
22 political decision, how much solar you want on prime
23 land, how much you're willing to give up. The science is
24 not really difficult, although, of course, we don't know
25 whether you can actually grow crops underneath some of

1 these solar panels like some of the applicants suggest
2 can be done. But on the Williamson side, the biological
3 issues are much much more difficult. We've got the
4 barotrauma, we've got impacts related to these large wind
5 turbines chopping up Swainson's Hawks in our County,
6 which is a State Endangered Species, of which we're very
7 very protective. And we have issues related to the
8 Golden Eagle up in the highest parts of our County.

9 So now we do have one very large wind energy
10 project, which has been discussed in our County, it is
11 not yet a formal application, it's not a complete
12 application, but a firm out of Austin, Texas, Pioneer
13 Green Energy, has proposed possibly a project taking over
14 -- sited on approximately 50,000 to 60,000 acres in North
15 Central Yolo County and extending up into Southern Colusa
16 County, that would be somewhere in the range of 200 to
17 250 separate turbines, about a megawatt and a half each.
18 So that would be just a huge huge project for us to have
19 to do an EIR on. Again, biological issues are very
20 difficult. That particular project is being proposed
21 down in the flatter areas of the Hungry Hollow part of
22 Yolo County, where presumably they're low enough not to
23 be disturbing too much the eagles and they're off the
24 bypass, and not getting involved in migratory bird
25 issues, but it's not that easy.

1 COMMISSIONER PETERMAN: So, Eric, I have to say
2 you're touching upon a lot of the challenges, and
3 understandably, that you're facing with larger-scale
4 generation, so all that being said, does the Count then
5 have a policy to promote the smaller DG, the rooftop PV,
6 for example, that Bernadette was suggesting?

7 MR. PARFREY: Yeah, absolutely. And in our Solar
8 Ordinance, as I said, we discriminated between solar and
9 various sizes, so anyone can come in and get a Building
10 Permit over-the-counter, no questions asked, as long as
11 you meet setbacks for DG-type scale solar. I don't know
12 how much we have actually permitted in the unincorporated
13 portions of the county as opposed to the City of Davis,
14 or the City of West Sac, certainly not nearly on the
15 scale of those cities. But Distributed Generation is not
16 an issue, it's politically very powerful, and a powerful
17 concept that everyone supports in the County, it's some
18 of these other larger utility-scale projects that really
19 split the County in various kind of warring groups, and I
20 simply wanted to touch upon that.

21 And also, one thing we discussed just very
22 briefly is that this whole process by which PG&E and some
23 of these other companies queue up the Applicants to get
24 their -- what are they called? PPAs? Whatever the
25 document is, it's totally a mystery in most Planners down

1 at the local level. We have just very rudimentary
2 understanding that, while some of these Applicants are
3 trying to go through our land use hurdles at the local
4 level, they're also dealing with PG&E, or Southern
5 California Edison, or whoever, and it directly impacts
6 upon how the processing at the local agency goes because
7 sometimes the Applicants go away for a long period of
8 time because they're running into difficulties at PG&E,
9 and then they come back and they may come back in a
10 different location, and so the whole process is like kind
11 of a black hole for many local planners. We don't
12 understand it, PG&E is not very open about it -- I guess
13 for confidentiality reasons. But Applicants aren't very
14 forthcoming about what they're going through at that
15 level either. So anything that we can do to kind of
16 better coordinate that whole mysterious PG&E, Southern
17 California queue process with the local planning would be
18 very very helpful.

19 In terms of your factors here, as I understand
20 it, and I just have a very very rudimentary understanding
21 of what you're trying to get done here, this kind of
22 looks like regional housing needs assessment numbers that
23 are kind of generated by the State of California, and
24 then local agencies are told you have to meet these
25 housing goals at the County level and at the various City

1 level. So there is frankly kind of a negative
2 connotation because many local planners don't like
3 regional housing needs assessment numbers being foisted
4 down from the Council of Governments, or from the State,
5 because many people think they're kind of artificial
6 numbers and the methodology was kind of not real
7 defensible to begin with.

8 I don't quite understand how this whole factor of
9 low and moderate income households and unemployment rates
10 fit into this, unless you're giving some sort of
11 financial incentive to Applicants to locate in Counties
12 like San Joaquin County, where I live; unless you're
13 giving incentives there for the Applicants to do that,
14 why would they say, "We want to go to San Joaquin County
15 because there's more unemployed people there, as opposed
16 to going to Yolo where there's a lot less unemployed
17 people there?" I mean, it doesn't make much sense to me.
18 I understand there's a good policy reason, but unless
19 you're dangling money as a financial incentive or some
20 other regulatory incentive for the Applicants, it seems
21 to me kind of ridiculous criteria to add in here.

22 COMMISSIONER PETERMAN: Well, I will say that's a
23 very good point, but currently all our renewable
24 procurement is subsidized by all ratepayers and, so,
25 there is on that the financial incentive engaged, even

1 though we do have private developers.

2 MR. PARFREY: Okay. Yeah, that makes sense. But
3 again, I was thinking more the utility-scale, yeah. So I
4 think I'll just leave it at that and I'll be glad to
5 answer any questions, you know, I've had a lot of years
6 in kind of the Local Government level if you want me to
7 answer any of your tough questions.

8 MR. HARLAND: Thanks, Eric. And then, like I
9 said, the title of that presentation and the targets are
10 very soft, so there's no mandates following those like
11 housing elements, or anything like that. Albert.

12 MR. LOPEZ: Sure. Albert Lopez, Planning
13 Director for the County of Alameda. I'm also going to
14 give the perspective of a Local Government's Planning
15 Department. We operate under pretty well understood land
16 use tools, such as Zoning and General Plan, so I'll tell
17 a bit about our solar story. Our solar story has
18 relatively two components, it has a rural and an urban
19 component, and there are DG in both areas. Just kind of
20 doing the math, we need about 100 acres to get 10
21 megawatts of output, so that means that -- I mean, you're
22 not going to find 100 acres in an urban area, so DG in
23 some way does implicate that you're going to be in rural
24 areas to some degree. So I'll talk a little bit about
25 the rural first, that we do have a certificate history

1 with renewable energy, you're probably familiar with our
2 Altamont Wind Resource Area, we've been doing wind power
3 out there for about, I guess about 20 years now, maybe a
4 little longer. And now we're having interest from
5 utility-scale solar developers, from very small two
6 megawatt to 200 megawatt, and so it complicates things
7 because now you're sort of introducing a new use into an
8 already complicated situation.

9 Just briefly, if you don't know, there's an issue
10 with Raptor, bird fatalities at the Altamont Pass, and so
11 there's a concern once you start introducing solar into
12 that, you know, at a very large scale, that you're going
13 to increase that particular impact. And so we're
14 studying that right now. That's really more of an aside.

15 But, really, the point is that, in our rural
16 area, some of the constraints that you've already heard
17 about, we are experiencing, as well, in terms of
18 important farmland, Williamson Act contracts, habitat,
19 but it also happens to be, in our particular case, a
20 really good place to plug into the grid. The Mountain
21 House area of Alameda County, which is basically the
22 northeast quadrant of the County, really is under the
23 hood, sort of, for the Bay Area because a lot of the
24 water comes through there, through the California
25 Aqueduct. There is tons of transmission lines and power

1 stations and substations and such, so it sort of makes
2 sense from an investor perspective, but it does create
3 some challenges.

4 COMMISSIONER PETERMAN: A quick question because
5 I cannot mentally place where you're talking about. Can
6 you name a couple of cities in that part of the County?

7 MR. LOPEZ: Uh, well, there are no cities out
8 there, actually.

9 COMMISSIONER PETERMAN: Well, that's why I
10 probably haven't been there.

11 MR. LOPEZ: Well, unincorporated, it's sort of if
12 you're going over the Altamont and going towards L.A.,
13 it's like Byron Mountain House, which is a new community,
14 it's not well known, which is actually another good
15 reason why --

16 COMMISSIONER PETERMAN: Thank you.

17 MR. LOPEZ: -- solar makes sense there. I mean,
18 there is what the State considers as being important
19 farmland, so there is actually -- what is it -- AB 618,
20 the local legislation that might have a role in this in
21 the sense that it's not really considered to be that
22 productive in the sense that it's not, you know, the
23 Central Valley, you know, pumping out strawberries and
24 lettuce and things like that, I mean, it's mostly grazing
25 alfalfa and things like that. So, anyway, that's another

1 aside.

2 And just to wrap up the rule part, we are trying
3 to address a lot of these issues through a public
4 process, dealing mostly with some stakeholders like the
5 Audubon Society and Sierra Club and such.

6 But moving into our more urban area, you know,
7 there is also a challenge in terms of doing DG in this
8 particular part of the County. This is, again, my
9 jurisdiction is mostly the unincorporated part, but these
10 are very urban, places like Castro Valley, San Lorenzo,
11 you might have heard of some of these areas, they pretty
12 much look like any other urban area, but they're not
13 cities. So what we try to do there to encourage DG is
14 mostly through our planning processes, through our
15 General Plan, we've created a Climate Action Plan which
16 many jurisdictions are doing, and we've had this concept
17 which is not unique to Alameda County, but we are using
18 it there, which is the Solar Empowerment Zone. And I
19 think this was really more, I guess, truer DG in the
20 sense that it puts it on rooftops and parking lots right
21 where you're going to use it, as opposed to, you know,
22 these larger scale rural models. And from a land use
23 perspective, we don't necessarily have a lot of people
24 coming to us, investors, companies, wanting to do large
25 scale stuff in the urban area, and my sense is because

1 it's just not a good business model at this point, for
2 whatever reason, maybe because you can't sell enough of
3 it back to the utilities to really make it a viable
4 economic model, or what have you.

5 So there are Solar Empowerment Zones, it's a new
6 idea for us, I'm not sure exactly what it looks like.
7 What we do know is that we don't want to get in the way
8 of encouraging solar in these areas, but it is more of a
9 rooftop, parking lot model, where we're going to be able
10 to encourage and incentivize through permit streamlining,
11 or fast tracking, or some other sort of financial
12 incentive, to be able to encourage folks to do that. And
13 so that is something that we're just starting to roll
14 out. We have a goal of doing two million square feet,
15 which is just under 50 acres, by 2020, and so that is the
16 goal and we're working towards that.

17 COMMISSIONER PETERMAN: I just have one quick
18 question about that. Is that altogether, or just in
19 parcels throughout the county?

20 MR. LOPEZ: It actually would end up being
21 approximately 100 medium to large size buildings or
22 parking lots, so that's roughly two million square feet
23 that is Distributed.

24 COMMISSIONER MCALLISTER: Can I ask a couple
25 questions, actually? So, do you have a particular sort

1 of kind or flavor project in mind? Is it on County
2 buildings? Is it -- are there any particular financing
3 model? Are you going to be putting out RFPs and using
4 third-party financing? Is it Bond money? That sort of
5 thing, so if there is one, could you maybe just give a
6 little outline of the typical project structure?

7 MR. LOPEZ: Well, we have two Climate Action
8 Plans for the County, we have the Municipal Operations
9 Plan, and then we have more the consumer, private market
10 side of the plan, which is much trickier because that's
11 more trying to get people to do things that they're
12 already doing. But on the Municipal side, the County has
13 its own facilities, and we've done a few projects already
14 that were in my offices, we have about an acre or so of
15 PV installed. At Santa Rita Jail, the County Jail
16 actually has solar installed on it, so part of our
17 Municipal operations does encourage it. I think our
18 General Services Agency already sort of factors that into
19 projects that they're doing. But on the private side, in
20 terms of the type of project that we're looking for, it
21 really is going to be, I think, a consumer model, it's
22 going to be an industrial user, a commercial user, or
23 maybe a big shopping center that says, "Hey, we want to
24 do this in our parking lot. What are the regulations
25 that you have in place? What kind of incentives are

1 there?" And those are -- we haven't had any projects
2 actually come forward, other than very small residential
3 ones, but that is the flavor of the project that we would
4 be looking at, and we would assume that's going to be
5 mostly funded by private money.

6 COMMISSIONER MCALLISTER: Okay, right. And the
7 County installations would be -- is that Bond money or,
8 you know, third-party ownership experience with those --

9 MR. LOPEZ: It's going to be -- I don't actually
10 know a lot about how the County funds its own buildings
11 and such, that's out of my area of expertise, but I
12 imagine that, you know, it's a combination of different
13 sources of funds.

14 COMMISSIONER MCALLISTER: Great. And this is not
15 including the -- I think you might have said this, but
16 I'm not sure I understood exactly -- is this only
17 including the unincorporated areas and your own
18 buildings, or is it all --

19 MR. LOPEZ: Well, the Municipal part of our
20 Climate Action Plan covers the whole County because we
21 have buildings throughout the County, but for the
22 consumer private Climate Action Plan, our Community
23 Climate Action Plan, that's just the unincorporated
24 parts.

25 COMMISSIONER MCALLISTER: Right, gotcha. Thank

1 you.

2 MR. LOPEZ: So, I just had a couple comments on
3 the actual questions. I think, in terms of the criteria,
4 I mean, it all seems very rational. I think the Regional
5 Housing is a good analogy for us Planners that think in
6 those terms; the 20 percent for Low-Mod and unemployment,
7 it seems to be consistent with other public policy,
8 economic development programs, for example, like the
9 retrofit programs that come from the State and, at Local
10 levels, it seems to be a good way to create jobs where
11 they're needed.

12 I just had one comment about the criteria, and
13 then the levers, is that every County does it different
14 and there are regional efforts going on in Alameda
15 County, such as through stopwaste.org, and ABAG, and
16 they've talked about doing different more -- and this is
17 sort of smaller DG -- but doing things that would
18 facilitate that to happen. There's the PACE Program that
19 we have a strong interest in the County of Alameda, and
20 I'm not sure where it's at, but I know there's a
21 financing impediment right now that's being resolved at
22 the Federal level, but to the degree that those regional
23 efforts and those programs are implemented at a County
24 level, that might inform the goal in terms of making it
25 -- or that might be one of the criteria that they might

1 want to consider in terms of assigning percentages, or
2 targets to hit.

3 And then, I don't have a lot on Question 11, I
4 don't really understand it, but on Question 12, in terms
5 of the Department of Water Resources, there is in Alameda
6 County, and I'm not sure if this actually will help, but
7 just maybe helpful, you know, most of all the water that
8 goes to San Francisco goes through Unincorporated Alameda
9 County from Hetch Hetchy Dam all the way through Sinole,
10 over the Fremont Hills, and over the Bay into San
11 Francisco. We do know that does take a tremendous amount
12 of energy to convey water of that far distance, so it
13 seems like the RPS should apply to them, as well. For
14 example, at the SFPUC, which is basically San Francisco
15 water, if they wanted to cover a portion of their land
16 with solar panels to help convey water, I think that is
17 something that we would look at seriously to reduce GHG.
18 So with that, I'll conclude and thank you for your time.

19 COMMISSIONER PETERMAN: I appreciate the
20 perspective of both our County Planners on the
21 similarity, perhaps, between this and a Regional Housing
22 Needs Assessment. And, Albert, I think you said it, you
23 said this is very consistent with that approach -- you
24 didn't say necessarily a great approach, but you said it
25 was consistent. And so I would say, whether now, or in

1 the future, as those who are implementing this work on
2 the ground, who have had experience with, you know,
3 targets in other areas, that if you have a suggestion for
4 how you would do it differently, always welcome as this
5 is all in the development phase and open for lots of new
6 ideas.

7 MR. LOPEZ: Well, these are soft targets right
8 now. I mean, they don't mean -- for local planners, they
9 don't necessarily mean anything in the sense that, "Oh,
10 that's another thing that we've got to do, we've got to
11 make more land available." I mean, that would be an
12 interesting model at some point if the Governor decided
13 that, well, we want to now start a signing target, an
14 actual acreage, that would be, you know, another mandate,
15 but anyway...

16 COMMISSIONER PETERMAN: Well, I think the
17 intention, though, is to develop this in a way that could
18 eventually be implemented, so your suggestions now will
19 be welcome. It doesn't have to be by the end of the day,
20 it's not going to a law tomorrow, but we're moving
21 towards that goal.

22 MR. LOPEZ: All right.

23 MS. CERVAS: Okay. Good afternoon. My name is
24 Strela Cervas. I'm with the California Environmental
25 Justice Alliance, and so I wanted to thank you all for

1 having me here representing CEJA and opening up this
2 process to the Environmental Justice community. We've
3 actually traditionally been sort of left out of these
4 processes, and so we thank you for that.

5 So just to let you know a little bit about CEJA,
6 we are a coalition of some of the leading Environmental
7 Justice organizations within the state. We represent
8 about 15,000 low income communities of color and there
9 are six Environmental Justice Organizations within -- it
10 usually takes me three minutes to do the introduction
11 here, but I thought it was worth mentioning all the
12 organizations, so the Asian Pacific Environmental Network
13 that works out of Oakland and Richmond; Communities for a
14 Better Environment, that has members in Oakland,
15 Richmond, Southeast L.A., and Wilmington; the Center on
16 Race, Poverty and the Environment, that covers all of the
17 San Joaquin Valley; Center for Community Action and
18 Environmental Justice out of Riverside and San
19 Bernardino; the Environmental Health Coalition in San
20 Diego and the Border area; and then PODER, which is
21 People Organizing to Demand Environmental and Economic
22 Rights in the Mission District in San Francisco. And so,
23 together, we really represent -- span the entire state
24 and represent low income communities that are really
25 affected, and that live right next to dirty power plants

1 and oil refineries, and freeways.

2 And so, within the 12,000 megawatts of DG, I'll
3 get into kind of the specifics of what we would like to
4 see, we've really been engaging in energy policy because
5 we see -- because our community members live right next
6 to big oil refineries and power plants, we want to see
7 alternatives to some of these big pollution sources, and
8 so we support a lot of like the California Solar
9 Initiative, and different programs that have actually
10 paved the way and carved out space for low income
11 communities.

12 Typically, though, what our communities have been
13 complaining about is that, you know, there's a lot of
14 talk about the green economy and how the green economy
15 can really benefit communities, but, frankly, our
16 community members really haven't seen a lot of benefits
17 in the green economy, 1) there's high rates of cancer and
18 asthma and other respiratory illness and unemployment in
19 our communities, and we really aren't really seeing some
20 of the jobs benefits, the local jobs benefits. So a lot
21 of our community members go through lots of green
22 training programs, and I think there's an estimated 300
23 green training programs in the State of California, so a
24 lot of the community members are kind of trained and
25 ready to go, but at the end of it there is no job. And

1 so we really have been trying to think through how to
2 make sure that there is actually jobs at the end of the
3 line, and so I'll be addressing that later.

4 So in terms of what we would like to see in the
5 12,000 megawatts of DG, I mean, we really appreciate the
6 CEC and listening to CEJA's comments; in the past, it
7 included some Environmental Justice aspects into the
8 methodology. We have a really different approach in that
9 we're really looking at what are the cumulative impacts
10 on communities that are most impacted. And so we've
11 worked with three researchers that are pretty well known,
12 Manuel Pastor out of USC, Rachel Morello-Frosche out of
13 U.C. Berkeley, and James Sadd out of Occidental College.
14 And they have, in partnership with various agencies and
15 communities, specifically Environmental Justice
16 Community, have created a pretty robust tool that both
17 the Air Resources Board and, as I understand it, the CEC
18 has even supported it in the past, and so it's called the
19 Environmental Justice Screening Methodology, and it's a
20 tool, and the purpose of the EJ Screening Methodology is
21 to guide policy makers in identifying areas of high
22 cumulative impact and high social vulnerability. So
23 specifically, you can target geographic areas for things
24 like renewable energy.

25 And if I could go to the first slide, okay, so

1 within the EJSM, because you're looking at areas of high
2 impact and vulnerability, it's really prioritizing what
3 areas light up as red; and so, in the EJSM, there are
4 different sort of indicators, and so I know that, in the
5 methodology here, you have electric consumption, low
6 moderate persons, unemployed persons, distribution and
7 system capacity, which is great, but we really have a
8 different approach and we think that this methodology is
9 robust and it's been one of the most peer reviewed tools
10 out there. So it includes indicators such as land use
11 and hazardous proximity, which also includes air quality
12 hazards, health risks and exposure, social and economic
13 vulnerability, and then added -- they've recently added
14 another layer of climate change.

15 Within these specific indicators, there's
16 actually different sort of indices within these, so, for
17 example, within the land use and hazard proximity,
18 there's childcare facilities that are sensitive, land
19 uses, schools, they look at chrome platers, hazardous
20 waste, airports, and then, under health risks and
21 exposure, you're looking at toxic concentration of
22 hazards, they use Air Resources Board's cancer risk --

23 COMMISSIONER PETERMAN: Strela, I'm going to
24 interrupt you because I'm not sure I understand, and I
25 want to make sure I do --

1 MS. CERVAS: Yeah.

2 COMMISSIONER PETERMAN: -- what I'm looking at.

3 So this is cumulative impact of what?

4 MS. CERVAS: So this is the cumulative impacts,
5 so this is basically looking at what is the cumulative
6 impact of all of these polluting sources --

7 COMMISSIONER PETERMAN: Okay.

8 MS. CERVAS: -- polluting sources. And so when
9 we're looking at, you know, where we should site, for
10 example, renewable energy, you know, there are some
11 indicators, which you've included in here in terms of
12 like unemployment and proximity to, say, power plants,
13 but there's lots of other sort of indices that we really
14 need to look at, and so when you take all of these
15 indices, you basically come up with a score, and so what
16 the EJSM does is it has a cumulative impact score. Here,
17 it's from zero to 20, and so what you see up here is all
18 of the red, is like from 15 to 20, and those are the
19 areas that we see that are the most impacted --

20 COMMISSIONER PETERMAN: By already existing --

21 MS. CERVAS: -- yes, correct.

22 COMMISSIONER PETERMAN: -- okay, I wasn't sure, I
23 was looking at projected options, or something like that.
24 Okay. Thank you.

25 MS. CERVAS: Correct, yeah. So, for example, in

1 Oakland you see all the red areas here, and so what we
2 really want to do basically is we really want to see all
3 of these red areas turn into green, and so, in terms of
4 siting renewable energy, Distribution Generation, PV,
5 we'd really like to see it prioritized in some of these
6 areas that have been the over-burdened with areas of high
7 unemployed and all of these factors, and really see these
8 areas prioritized. So if you could go to the next slide,
9 please?

10 So that's more of a zoomed in map of Oakland.
11 Next slide. This is the City of Richmond. Next slide.
12 San Francisco. Next slide. And that's all of the Bay
13 Area. Next slide. Okay, and then they've also mapped
14 out the Central Valley. It's kind of hard to see here
15 because it's not zoomed in, but there are areas in the
16 Central Valley. Next slide. Kern. And then this is Los
17 Angeles County here, which is where I'm based out of, and
18 so, if you see a lot of the red, you'll see that it
19 really lines up with where the oil refineries and power
20 plants and the freeways are. Next slide. And then San
21 Bernardino, Riverside County, again, this is not a zoomed
22 in map. Next slide. And San Diego, that's the final map
23 there.

24 So that's just in terms of, again, where we would
25 like to see the 12,000 megawatts, I'm not saying that we

1 want to see all of the 12,000 megawatts there, but we do
2 want to see some sort of prioritization or carve-out of
3 the renewable energy of local DG within communities that
4 are most impacted. We had said that we want to see, you
5 know, within the 12,000 megawatts, you know, 1,000 really
6 prioritized to specifically low income communities and
7 communities of color.

8 The other thing that we would like to see is, you
9 know, there's a lots of different sort of funding
10 mechanisms out there, we are really looking at the feed-
11 in tariff as a model. I think there's lots of different
12 example of where this has worked, but we really like the
13 feed-in tariff because we think that it can be -- with
14 the feed-in tariff mechanism, we think that it can be --
15 PV can really be available to low income communities.

16 So a lot of our community members are renters,
17 and so we're really looking at build-out on commercial
18 and multi-family rooftops. We also would like to see
19 really small-scale DG, so when we say small scale, you
20 know, there's a lot of policy out there that looks at,
21 you know, targets, maybe two to three megawatts, for
22 example, and SB 32 is one example of that. And really,
23 what we've identified is that, even really three
24 megawatts is still too big and it won't really be
25 necessarily located in communities that are most

1 impacted, the poor urban and rural communities that we're
2 most concerned about.

3 And then we would want to see sort of -- address
4 this gap in terms of solar installation. So, for
5 example, in National City, where there are large pockets
6 of and high levels of pollution and unemployment, there's
7 only 12 solar rooftop installations; their route is -- in
8 San Diego, overall, there's 2,600. So we really want to
9 address that gap.

10 And then just to address, then, the second
11 question, number 11, the least cost, best fit question,
12 you know, we like the "local PV." We do have some
13 concern about the least cost net scenario because it
14 means that, you know, you're looking at the cost of
15 rooftops, but it doesn't necessarily look at, again, the
16 benefits that you're providing to low income communities
17 and communities of color. So we really want to see sort
18 of a cost-plus benefit sort of model, and so that you're
19 looking at what are the potential benefits and what are
20 the social costs to doing this? And we want to look
21 beyond the least cost, best fit model, you know, there
22 are lots of different things in terms of cost, but what
23 we never really talk about is, you know, the cost to the
24 community in terms of lost work days, or missed days of
25 school, asthma rates, or cancer risks, all these kind of

1 social costs that are never really talked about and
2 discussed, but it is a cost -- a social cost to the
3 community.

4 And then the other thing around the least cost
5 model is that it's really done through the RAM, which
6 looks at the lowest installed cost, but what we've found
7 is, again, in terms of the lowest installed costs, we're
8 really looking at the feed-in tariff in Germany, which we
9 found has produced almost twice as many megawatts of
10 solar than all of the U.S., so, you know, we really like
11 the feed-in tariff, again.

12 And then to the third, or Question 12, similarly,
13 we don't really have a strong -- we don't have a strong
14 recommendation around this. We just actually have more
15 of a question about what -- we don't really understand
16 the point of including the Department of Water Resources.
17 Is it because we want to build some of this in the water
18 systems? And if that's the case, we think that there's a
19 lot of places to put solar and, you know, obviously we
20 have a lot of ideas of where that can happen.

21 I also do want to say, just kind of to touch on
22 sort of a trend that we've been observing in that, in the
23 -- what is this called -- the Soft Targets Document, you
24 know, it lists out all of the utilities here that might
25 be able to benefit from it. But a trend that we've been

1 seeing is that some of the small Munis with less than
2 75,000 customers have been wanting to be exempted from
3 these programs, so we've been seeing that, there's a
4 recent example of that in looking at SB 32, so we just
5 want to kind of point that out and that, you know, if
6 we're really talking about including -- doing this all
7 across the state, that there is a particular effort to
8 exempt some small Munis there. And then I think that the
9 last point that I wanted to make was that we wanted to
10 see the 12,000 megawatts as new megawatts. I know that
11 there's a whole chart about, you know, what is currently
12 happening right now and how it's being fulfilled, but we
13 really wanted to see the 12,000 megawatts as new --
14 practically speaking because we really want to see new
15 jobs in our communities, jobs and benefits in our
16 communities, and so that's really the point that we
17 wanted to make. So thank you.

18 COMMISSIONER PETERMAN: Thank you, Strela. I
19 would just say I'm glad you're here, as well, and that
20 CEJA is represented. We are making a concerted effort
21 with the workshops, with this Renewable Strategic Plan,
22 to have representation from Environmental Justice groups
23 on different panels, as community groups, and not only on
24 the panels or the days that pertain to Environmental
25 Justice. I think historically this has been a challenge

1 by not having representation from a wider group when
2 we're talking about some of the seemingly only technical
3 issues, because all technical issues have a socioeconomic
4 component, and what we're deciding on here, and what
5 we're trying to trade off sometimes between are issues
6 related to technical issues, social issues, economic
7 issues, and for those who care about particular aspects
8 of it, it's important to be a part of the conversations
9 about all the other topics, as well. And so I hope you
10 can continue to participate on panels and, if not, listen
11 in on WebEx, and happy to have that dialogue because
12 ultimately we would like you -- I would like you more
13 engaged in the planning of a system, so that we don't
14 deal with as many Environmental Justice concerns after
15 the fact, once the facilities are built.

16 I would also just make another comment or two.
17 Can you please submit to the docket, you know, the maps
18 you provided, as well as the background, explaining the
19 project more? I think it's really interesting and the
20 maps really focus on really within a county, or within a
21 city, so it gets to the fact that, even though we're
22 looking at targets here at a county level, there's work
23 that's going to be done by the individual planners,
24 themselves, regarding even how to distribute that within
25 the state.

1 MS. CERVAS: Can I just speak to that really
2 quickly?

3 COMMISSIONER PETERMAN: Sure.

4 MS. CERVAS: So I failed to mention that the
5 Environmental Justice Green Method -- I mean, there's
6 lots of different tools that identify the communities
7 that are most impacted. This particular one uses Census
8 Tract Data, and I know that other ones use kind of -- you
9 mentioned the County, or other sort of regional data,
10 which actually doesn't get to the very specific details,
11 so I just remembered that I failed to mention that.

12 COMMISSIONER PETERMAN: No, and I think that's
13 important, even with doing -- putting soft targets in at
14 the State level, going down to the County is somewhat a
15 small geographic component, and so there's going to be a
16 lot of differences within Counties and within Cities that
17 we want to be aware of.

18 And I'll just comment on the DWR point, and maybe
19 someone else will want to explain, but DWR is a major
20 consumer power, so my guess is that it's about the
21 consumption component, you know, do we want to include
22 their numbers in the consumption, or not? But that's
23 more for the -- yeah, so I think that's why DWR is in
24 there, but I can see why it's a confusing question if
25 you're not following which government agencies are using

1 a lot of energy. Kevin, did you want to comment on the
2 DWR? Was that the reason why it's in there?

3 MR. HARLAND: They're included, we just included
4 all consumption. So, like you said, just included
5 consumption because they do have a high consumption --

6 COMMISSIONER PETERMAN: Incredible amount of
7 consumption.

8 MR. HARLAND: -- they're in that top 10 group.

9 COMMISSIONER PETERMAN: For legitimate reasons;
10 pumping water takes a lot of electricity. I don't want
11 it to look like they are just wasting energy, but it's
12 significant enough that one could try running it,
13 including and excluding, and I think if you're looking at
14 consumption from sort of a consumer-based component, then
15 I would like to see it with and without DWR because this
16 is a slightly different creature.

17 MR. HARLAND: Right, yeah. And that changes the
18 targets, too, because DWR has consumption across a
19 variety of Counties, not just kind of specifically like
20 utilities. So it would be interesting to see both.

21 COMMISSIONER PETERMAN: Thanks.

22 MR. HOWARD: Randy Howard, Director of Power
23 System Planning and Development for Los Angeles
24 Department of Water and Power. I'd like to just jump in,
25 really, and start talking with the other panelists, but

1 I'm going to go through a few things because my
2 discussion is a little different and some of the concerns
3 related to DG, DG levels, and how we get there.

4 So if can go to the first slide. What we have
5 been spending a lot of time on and, in the LADWP 2012
6 IRP, we're going to put a lot more emphasis ourselves on
7 integration issues. I've made comments in previous
8 workshops as to -- we're operating at levels today of
9 renewables that we've never operated at before. We're
10 already reaching some challenges. We're operating very
11 inefficiently vs. our historical, so our losses are much
12 higher. As well, the cost to our ratepayers, then, are
13 burdened more. And so we have a lot of concerns there.

14 What this just shows is a stacking of a typical
15 non-summer day dispatch, where we have some volatility in
16 the wind, and in this case, we take our coal facility,
17 our Intermountain Power Project, and we ramp it down
18 substantially, back down to 42 percent. Our natural gas
19 is at minimum levels. So from an operational
20 perspective, within the basin of Los Angeles, we have to
21 have so much natural gas going to keep the reliability of
22 the grid at all times, and it is a spinning process.
23 Also, most of the imports of transmission won't really
24 occur unless you have a level of spin going on within the
25 basin and a lot of people don't understand some of the

1 physics of electrical flow, power flow. I think a
2 classic would be the San Onofre Units down, those units
3 being down impact the import capacity for a lot of
4 different transmission lines, including ours, even though
5 we don't take anything out of San Onofre. We have the
6 Intermountain Power Project, we've had one unit off for
7 almost six months, and the transmission line had to be
8 de-rated from 2,400 megawatts to 1,200 megawatts, we
9 can't even put wind or other things down it; there's a
10 physics issue at work here. So when you consider these
11 things, you have to make sure operationally it will work.

12 So what you see is, because of some volatility of
13 wind, we have some of the off-peak hours there where
14 we're able to generate excess with the wind, we have some
15 minimum levels that we have to operate at, that becomes
16 stored power. So we store that in our pump storage to be
17 used in the later hours to meet peak.

18 You'll see there, as well, for the few hours that
19 we do receive solar, you'll see those aren't in the peak.
20 LADWP, like a number of utilities, has very big
21 differences between their summer peaks and their off-
22 season non-summer peaks, and so you don't see a big spike
23 in the middle of the day that occurs. You'll see that in
24 the summer months, but you won't see that in the spring,
25 in the fall, and the winter, where we don't really have

1 much of an air-conditioning load that hits our system.
2 So you see more the peak for us is hitting at 5:00 and
3 6:00 when people are going home, when the businesses
4 still have their lights on. And the solar, or the DG, in
5 most circumstances if it is solar, will not assist there
6 without being a stored energy for those. Next slide.

7 So we take another look at it and we say that,
8 for a similar load -- we just shut down Navajo because
9 one of our objectives is complete divestiture of our
10 Navajo Coal Plant, with still some Intermountain Power --
11 we have to back down Intermountain, as well, and natural
12 gas. So these are 2013 scenarios with not a lot of new
13 DG installed, and so we're looking at very challenging
14 dispatch models, again, we're storing in the off-peak
15 hours at Castaic. It's a great pump storage unit, but
16 the problem is there's limited water. You can only pump
17 so far either way because you have to be able to run the
18 unit back down and move the water in order to get the
19 effect, it's not that you have 1,250 megawatts for
20 multiple hours, you do have a limitation related to that.

21 So we also have some problems here because we
22 have to put minimum levels on our Castaic and Hoover, and
23 typically when we're seeing in the non-summer days, so
24 the spring right now, spring happens to be when we have
25 the best wind, we have hydro that has to move because the

1 water is flowing, we're having the snow packs melt, so
2 it's productive to produce power from the hydro
3 facilities, and it's also our best solar. While we have
4 great solar in the summer, when we get to the heat
5 issues, it's not quite as good a source as what we're
6 seeing right now in the spring. So we have all these
7 factors that come into play. And while we talk storage,
8 you really have some challenges on how long you can
9 store, and what's the cost of the storage.

10 So what we're struggling with is, how much
11 additional DG we could put, and how we would fit that in,
12 or sequence it in, as we're going through this major
13 transformation of getting out of coal, changing ocean
14 cooling, how much of the DG could support some of the
15 other issues. Next slide, please.

16 COMMISSIONER PETERMAN: And as you go to the next
17 slide, I'm going to -- maybe you're about to get into
18 this, but that was 2013, okay, I'm not going to say how
19 many months because my brain is slow at the moment, but
20 it's not very far away, but you've got an Integrated
21 Resource Plan that puts you at least to 2020, so what's
22 your DG expectation that you've modeled into that?

23 MR. HOWARD: So, for our 2012, we're looking at
24 the scenarios right now and we're trying to come up with
25 the scenario of, by 2020, how much DG could we fit in,

1 what should we model and see how it does fit, and so
2 we're looking at numbers of maybe 600 megawatts. One of
3 our challenges, and to Bernadette, somewhat one of her
4 statements, while we would love to almost have a lot more
5 DG within the L.A. basin, and we've worked sometimes
6 confrontationally with Los Angeles Business Council and
7 some of the UCLA Studies, the challenge that we see there
8 is, we want diversity in location. So, if I was to put
9 1,000 megawatts of solar within the City boundaries, I
10 don't have enough diversity in the solar radiation right
11 within our service territory; while we have the Valley,
12 we have the coastal areas, we do have some diversity.
13 But if I take a third of my needs and I put it in the
14 City, and I took a third of it and I put it in, say, the
15 Mojave Desert, and I put another third in one other basis
16 which could be the Imperial County, then I have a lot
17 more diversity, and at any one time I'm going to get some
18 of my needs.

19 We have days today where we see, out of 50
20 megawatts or so, solar, in a given hour, we will see that
21 50 megawatts drop between 50 megawatts and 10 megawatts,
22 and that's just an intermittent cloud issue within the
23 City. And so, we will see those levels of spikes, and
24 that's pretty substantial when you're talking, then,
25 moving from a 50 to a 600, it's quite a big number for

1 our system to tolerate.

2 And so a lot of our work this year will also look
3 at our distribution system, what are we going to need to
4 do to make the investments going forward? Right now,
5 we're investing about a billion dollars a year in our
6 upgrades to our distribution system. We have a large
7 number of poles that are over 70 years old, we have a lot
8 of old cables, a lot of old controls, a lot of old
9 transformers. The system was designed to go from source
10 to load, so it goes from these large central power
11 plants, down to the customers. It really wasn't designed
12 or built to embed a lot of source within the load. We
13 have a lot of work to do. I can't sit here today and
14 tell you what it's going to take. Our comfort level, we
15 know, is about 15 percent tolerance, so 15 percent is a
16 number that our Engineers, who have looked at it and
17 said, "On any given circuit, we're comfortable at about a
18 15 percent level; above that, we probably need to study
19 it a bit more."

20 But long term, we have to come up with some
21 planning and look at what it's going to take. Our system
22 needs to transform. We're very supportive of the DG, we
23 think it's a good way to go, we're moving forward on the
24 feed-in tariff, we think there is a lot of opportunity,
25 and our feed-in tariff for our pilot, we do have for our

1 low income, our nonprofits, a 30 to 100 kilowatt
2 opportunity, and we hope that will be well subscribed
3 going forward.

4 But what I want to just point out, so this here
5 is our Intermountain Generating Station, this was Sunday,
6 this last Sunday, you can see in this model on Sunday
7 there were parts where we were down to almost 400
8 megawatts. Now, our take, and this is a take or pay, so
9 our ratepayers pay regardless, is over 1,100 megawatts
10 out of this unit, and there was a ramp down here to 400
11 because we had so much wind. We had almost 1,000
12 megawatts of wind. Next slide.

13 And then this is our in-basin, so this is in-
14 basin that we had on to meet load, and we ramped down to
15 minimum levels, again, because we had so much wind and we
16 had a lot of hydro flowing. So if we had a DG goal of
17 1,000 megawatts in our basin, we have many many days
18 where we wouldn't ever turn it on. So the capacity
19 factors would be relatively low and, as we look at the
20 economics, it doesn't seem to make a lot of economical
21 sense for private developers to build some of those
22 systems.

23 So we're just challenged as to quantities, how
24 much, we know there's going to be a lot more room, we
25 want to make that as we transform our utility, but we

1 have a lot of work to do, and I would suggest that the
2 CEC in the IEPR, related to these topics, really
3 emphasizes a lot of the work that still is necessary with
4 most utilities as to the distribution capability, the
5 reliability, the distribution, and then the operations.
6 This is really a challenge for many of the utilities on
7 operating our systems.

8 If you can imagine, too, having curtailment
9 abilities to, say, 1,000 to 2,000 distributed systems, so
10 we have operators there that are trying to manage a lot
11 of system, and if they are going to have to worry about
12 all these very small systems, and how they're going to
13 control those as the load comes up and down, it becomes a
14 very very difficult process, a very expensive process.

15 A couple other comments that I just wanted to
16 make is, when we talk about solar, as well, going forward
17 is solar really is the most heavily subsidized of our
18 programs today. We do believe the Feed-in Tariff is the
19 right way to go, we think the Net Metering -- there's a
20 place for it, but it is quite expensive for the balance
21 of our customers, we see that and in the Justice
22 Environmental as to where our solar systems are being
23 installed and who is taking advantage of those and we do
24 see the Feed-in Tariffs as fitting a better part of our
25 service territory and we do have 600,000 of our

1 residential customers that are living in multi-families,
2 so Feed-in Tariff does seem to work where it will be on
3 more commercial rooftops, these are customers that really
4 don't have control over their rooftop, themselves and so
5 we have not been able to target solar into a lot of their
6 locations where they would find it a good match.

7 And one of the other challenges, we spent a lot
8 of time on looking at low-income Environment Justice
9 issues related to solar; if you saw the maps, most of
10 those maps, well, at least for Los Angeles, you had a
11 high percentage in the coastal region and that's where we
12 are obviously most challenged, where we have many many
13 overcast days, overcast into the morning before it
14 clears, so we don't get the full solar benefits and
15 that's one of the reasons economically we probably don't
16 see nearly as much solar in those locations. We
17 ourselves are installing more and trying to incentivize
18 more related to our lower income areas, but it's been a
19 challenge. So I'll stop there.

20 COMMISSIONER PETERMAN: So a couple quick follow-
21 up questions, Randy. So the billion dollars that you're
22 investing in the distribution system, are these
23 investments related to making any of your two on the
24 distributed generation? Or what's the reason, the nature
25 of the investments?

1 MR. HOWARD: The nature of the investments plan
2 early is to upgrade a very old system, but as you're
3 going through those upgrades, ensure that you're going to
4 have sufficient controls, your siting of your cable, your
5 ability then to put more distributed generation on your
6 system, and it will be able to move in multiple
7 directions.

8 COMMISSIONER PETERMAN: Good. You probably made
9 this point many times, but if we're already investing in
10 system upgrades, it would be good to do it in a way that
11 does make the system work for DG. And I think your flags
12 with the basin thermal and Intermountain do speak to the
13 kind, again, of generating system, but remind me when
14 you're planning to get out of Intermountain?

15 MR. HOWARD: So the City is in a take or pay
16 contract on Intermountain through 2027. The debt on that
17 facility, I think it will be paid off by 2023, we are
18 certainly working to determine if there are ways to get
19 out sooner, but we think we'll be carrying that cost
20 burden through at least 2023 for our ratepayers, though
21 looking to transform into something else just means, if
22 we do it sooner, it's just incrementally more cost which
23 also has a very significant impact to our ratepayers to
24 the jobs. I mean, we certainly need to talk, you know,
25 as rates continue to climb, what does that mean to the

1 job growth in California and to our industrial or
2 business customers and their willingness to stay within
3 California?

4 COMMISSIONER PETERMAN: We've got to work on cost
5 of rates coming up soon. And I just wanted to say, and
6 I'm just asking a couple questions, in particular Randy,
7 because as we look at targets, the L.A. area is a key --
8 and maybe the number one area, I think -- where we see
9 the potential, particularly with solar PV. And so, I
10 think part of having soft targets eventually become more
11 firm is understanding to what extent and how the
12 utilities would be able to deal with the resources. And
13 so you mention that you haven't scoped out yet what it
14 would take, but I would encourage you, especially as
15 we're having more workshops and refining methodology, to
16 start thinking about what it would take. Because, you
17 know, we're going to support things that have vision, but
18 also work on the ground and we need to hear from you all
19 how to make it work, and reasons why things may not work
20 and what we could do to --

21 MR. HOWARD: And so I would encourage -- and I
22 didn't get through the E3 study, I asked the staff to
23 look at some of that, because there are times when maybe
24 it would make sense if the utility paid an entity to
25 curtail the system, what we're just concerned about is

1 the level of frequency that would occur, and whether then
2 the economics really worked out. Our load differential,
3 again, between summer peak and winter peak, is we go from
4 anywhere from 2,200 to 2,300 megawatts in a winter peak
5 to 6,000 megawatts in a summer peak, and so that's a big
6 differential, and that means that there are a number of
7 our generating facilities to have capacity factors that
8 are five percent, 10 percent. And it doesn't make the
9 most sense to have DG installed that's going to operate
10 very little. And so there are ways to work through that.
11 We are going to spend a lot of time this year in our IRP
12 trying to ensure that we've done a better job and try to
13 look at some scenarios where we look at different levels,
14 and how we could insert those levels into some of the
15 transformation.

16 COMMISSIONER PETERMAN: And, Tim, I know you're
17 up and I'm looking forward to your comments. I'll ask a
18 very welcomed and frequent speaker on our panel, since
19 we're getting close on time, and we agreed to have the
20 second panelists, if you will keep your comments less or
21 just a few minutes, that would be terrific.

22 MR. TUTT: Thank you, Commissioner, I will try to
23 be very brief.

24 COMMISSIONER PETERMAN: Okay, I'll let you go
25 first next time.

1 MR. TUTT: I'll even skip the normal, you know,
2 "We're SMUD, we're buying all these renewables, and we're
3 meeting 20 percent."

4 COMMISSIONER PETERMAN: SMUD has been a leader of
5 utilities and renewables, say it, I'll get that on the
6 record for you.

7 MR. TUTT: Okay, thanks. I do want to say, with
8 respect to the topic today, the distributed generation,
9 that we have over 100 megawatts of distributed PV on line
10 in SMUD today and another 40 or so expected to come on
11 line by the end of the year with another year build out
12 of our SG-1 program and the remainder of our Feed-in
13 Tariff projects coming on line. And by our calculation,
14 anyway, that puts us at about 80 watts of solar per
15 capacity, of DG capacity today, and about 110 by the end
16 of the year. And, again, by our calculations, this puts
17 us at about two or more times of most other California
18 utilities. So we feel like we've got a good start on
19 this. We do have support for distributed generation at
20 SMUD, and we're encouraged by participating in the
21 process with you guys and trying to figure out how this
22 12,000 megawatt goal actually works. 2020 is a long time
23 away, we're fairly full resourced right now, and what
24 we're hoping, we're looking down the line for additional
25 projects.

1 I guess I'll just go to some of the questions.

2 You asked if the methodology you're currently using is a
3 sound mechanism. For establishing soft targets, I think
4 that it's fine, it's okay, and it pulls in some weight
5 for economic justice and economic development. It also,
6 you know, weights sales and so on. I don't really have a
7 strong opinion on whether you could do it better or
8 whether you should change the weights at this time. I
9 think as long as the targets are soft, and so that
10 they're not turned into, you know, by this methodology,
11 which as I said is good, but it's a bit arbitrary, if I
12 might call it that, you wouldn't want to put hard target
13 space on that, necessarily.

14 Other factors --

15 COMMISSIONER PETERMAN: Howard? Where did you
16 come up with "hard targets?"

17 MR. HOWARD: I don't know that you should. Other
18 factors that you could include in looking at this, and
19 again, this is the one reason why you have soft targets,
20 economics in different areas, SMUD would tell you that we
21 have lower rates, so customers -- it's more difficult to
22 convince them to add solar to their rooftops in some
23 cases. Land use constraints, I'm not really that
24 familiar with the Black & Veatch study that E3 used for
25 looking at the land areas around cities, but when we put

1 in our Feed-in Tariff projects, we ran into local
2 permitting issues that we didn't necessarily assess when
3 we were first planning all of this, including having to
4 set aside -- habitat and, you know, looking at the
5 aesthetic issues of where these PV systems were located,
6 so that the neighbors across the street have maybe some
7 landscaping between them and the PV system, they didn't
8 have to look at them all day, and so on and so forth.

9 And you might also look at resource need, overall
10 in different areas; in some areas, you may not really
11 have as much of a need for local generation than others.
12 You might look at the best at the local load shape.
13 Randy talked about how in many instances the solar is
14 coming off in the afternoon or evening, early evening
15 peak is happening, but there might be areas where solar
16 fits better in the state, I haven't looked at that.

17 And again, Randy talked about the effect of
18 geographic diversity, so, I mean, we're doing research on
19 that in our service area to the extent that -- I don't
20 know that you're looking at County level, but, again,
21 within Counties, spreading the photovoltaics out in
22 particular ways, provides a better overall resource,
23 perhaps, than if it ends up being concentrated in certain
24 areas. And that helps mitigate intermittency that Randy
25 was talking about. So those are just some thoughts that

1 I had.

2 Is this a proxy for -- I mean, is the capacity
3 part of this a proxy for least cost best fit? Again, I
4 would say no, not really, it's a much bigger concept than
5 that, and so, I mean, least cost best fit might get into
6 a lot of the issues that Randy was talking about, rather
7 than where within a County a particular solar system
8 should be located.

9 And then, I guess one other point I was going to
10 make, in regard to the capacity portion of the
11 methodology, is when you're looking at capacity from, I
12 guess, a historical perspective, 2010 data, but the state
13 also has a goal of putting a million electric vehicles
14 into operation by 2020, and that's certainly going to
15 affect minimum load by then, so maybe that's a factor to
16 take into consideration.

17 Finally, I'll just end by saying, one of the
18 goals, of course, of the California Solar Initiative,
19 which Commissioner McAllister has worked on that, I've
20 work on it in the past, we're all still working on it,
21 frankly, is to have a sustainable solar industry by 2016.
22 And to me, that means kind of that, after 2016, looking
23 at the 2020 goal, and to some extent we're talking about
24 even more market oriented incentives-based structure. So
25 I think some of the things -- I think we've mentioned

1 this in previous comments, that what you could look into
2 as you're moving towards this goal are things that aren't
3 necessarily additional incentives, but allowing the
4 market to work, easing the cost of permitting in certain
5 cases, and reflecting the full value of these resources
6 in some of the other State policies like the Cap-and-
7 Trade and the Renewable Portfolio Standard, so that that
8 value can be captured by the market and consumers are
9 more willing to be part of this grand experiment we're
10 undertaking. And I hope that was brief enough, I'm going
11 to stop there.

12 COMMISSIONER PETERMAN: Thank you, that was good.
13 I have a follow-up question for you, though. SMUD has a
14 pretty innovative Feed-in Tariff in that it includes, I
15 believe, it was greenhouse gas considerations, or certain
16 aspects that haven't been included traditionally in
17 procurement mechanisms, and I was just wondering if you
18 could speak to the process for developing that, and the
19 process of thinking about that aspect, have you thought
20 about some of these other goals like socioeconomic, etc.,
21 and then kind of how you got to this point because we're
22 going to be looking forward to things about whether
23 procurement mechanisms could be designed in a way to
24 address more of these goals.

25 MR. TUTT: Sure. Well, one of the innovative

1 things about our Feed-in Tariff, in comparison to the one
2 that's brought on so much distributed generation in
3 Germany and other parts of Europe, is that ours was based
4 not on some estimate of the value of the need for the PV
5 system in order to make money over its life, but the
6 value of the energy go us. And so it's based on our
7 avoided costs, effectively, with adders that reflect the
8 value of reduced need to be subject to gas price
9 volatility and the greenhouse gas attributes. We've
10 added those two attributes and then we have a time of use
11 factors that works out so that it comes out to about \$.14
12 a kilowatt hour for solar. I mean, out budget costs, as
13 we all know, has gone down somewhat with the reduction in
14 gas prices these days, so if we did the Feed-in Tariff
15 again, if you added some capacity so that it would be
16 slightly lower prices, the monthly solar costs would come
17 down, too. So we would probably still get some good
18 response to that.

19 With respect to Environmental Justice issues, I
20 don't think that came in CEQA -- to the Feed-in Tariff --
21 it does provide solar energy to all our customers, and
22 that's a good thing. We also have, as you know, a solar
23 shares program where we're able to sell shares in a solar
24 system to renters and low income customers and others
25 that aren't able to easily take advantage of having solar

1 on their roofs, and get that private investment involved,
2 and we're looking to expand that, we haven't started
3 recruiting for additional customers yet, but we hope to
4 this year, so that we are looking at at least another
5 megawatt there, and maybe adding more as time goes on
6 with that.

7 COMMISSIONER PETERMAN: Thank you. That's a good
8 model and I think some of the other utilities are
9 starting to develop also community solar and solar farms,
10 so that would be beneficial.

11 MR. HARLAND: And we also have one more panelist,
12 too, through the WebEx, and we're at 5:00 right now, I
13 don't know what --

14 COMMISSIONER PETERMAN: Well, we started late and
15 we're going to end late. I want to have the panels talk
16 to each other, and so if people need to leave, so be it,
17 but let's hear the panelist from the WebEx, and then I
18 know there's at least one question on the WebEx, but --

19 MS. KOROSEC: But there's one commenter who wants
20 to --

21 COMMISSIONER PETERMAN: So I'll take a brief
22 comment first and then get quick to the panelist
23 questions, and if you have a question on a slide or
24 something, don't hesitate to raise your hand and
25 interject a comment if you like.

1 MS. KOROSEC: Alex, your line is open.

2 MR. LEVINSON: Yes, thank you. This is Alex
3 Levinson. Do you hear me?

4 COMMISSIONER PETERMAN: Yes, but we're running a
5 little bit behind time, so glad you could join us, so if
6 you can keep your comments to a few minutes, that would
7 be appreciated.

8 MR. LEVINSON: I'll certainly try to do that,
9 thank you, Commissioner Peterman. I'm the Executive
10 Director at Pacific Environment. All around the Pacific
11 Rim, we oppose huge fossil fuel projects because of their
12 threats to wildlife and to local communities, often
13 indigenous ones, and so we are very interested, as well,
14 in supporting clean energy. We have just put out the Bay
15 Area Smart Energy Report 2020, called *BASE 2020* which is
16 a roadmap to rapid cost-effective convergence of local
17 clean energy in the nine counties of the Bay Area.

18 And I will just say a few things remarks about
19 the Bay Area Smart Energy Report and then a few specific
20 comments about the soft targets. What the Base 2020
21 report does is, with more ambitious targets, it analyzes
22 how to meet those targets, PV, geothermal, etc., and it
23 lays out the policy pathway to achieve those targets. It
24 particularly links distributed generation and energy
25 efficiency, and it does so most notably because of

1 California's commitment to major advances in Net Zero
2 Energy buildings, both commercial and residential, and
3 you could only really do that by linking the two. And in
4 those, the fundamental conflict between the very laudible
5 state's strategy center on Net Zero Energy buildings,
6 which will substantially reduce utility's electricity and
7 the current revenue models of our State Investor-Owned
8 Utilities. In terms of the targets themselves, while you
9 could go well beyond this in terms of just pure technical
10 capacity, what the BASE 2020 does, it estimates that the
11 Bay Area nine Counties can achieve targets of 4,000 to
12 5,000 megawatts, with the lion share of that coming from
13 local PV, and significant contributions from combined
14 heat and power, geothermal, phase in of high efficiency
15 air-conditioners and energy storage. And then it also
16 focuses quite a bit on the local policy and financing
17 tools that are how are you actually going to get there. I
18 mentioned three, particularly today, paid financing which
19 Sonoma County is the leader in, really, a national leader
20 in at this point, the Clean Energy Payment, as it is
21 sometimes called Feed-in Tariffs, which Palo Alto is, I
22 think, about to become a national leader in, and
23 Community Choice Aggregation, which Marin County is a
24 leader in. And what stands out to me, and what I think
25 Pacific Environment strongly supports, is that there is

1 indeed no one pathway to salvation, Clean Energy
2 Salvation, these three are very well respected and
3 competent local governments, and they're each
4 experimenting with these different tools, all of them
5 quite popular with their constituents, and we should
6 learn quickly what's working and what needs to be
7 modified.

8 Let me make some specific comments about the
9 targets. We do agree that distributed generation should
10 be built near load centers and that it should be
11 technology neutral, and that the targets -- what we'd
12 like to add -- is that the targets really must be
13 redundant and abundant. When you allocate by consumption
14 where adjustments create economic factors, that makes a
15 lot of sense to us. We're less supportive of the
16 technical criterion and believe its weighting should be
17 lower. Just as industrial scale renewable energy will
18 require some transmission upgrades and, in some cases,
19 new construction, something that Pacific Environment
20 supports in appropriate circumstances, we should not fail
21 to develop distributed generation capacity that's
22 otherwise available for all the other factors, but
23 because of, we should not fail to develop eminently
24 solvable and relatively inexpensive distribution upgrades
25 or other technical obstacles to be overcome. So, our

1 specific recommendation is to both weight less the
2 technical factors and perhaps to parse them more finely
3 so that the technical barriers that can be resolved
4 quickly and cheaply and with minimal environmental cost,
5 should be weighted differently than more intractable
6 expenses or other environmental expenses and technical
7 barriers. I think that the point boils down to you don't
8 want to avoid solar in places where there's a lot of load
9 and perhaps the economic factors at play, and relatively
10 solvable technical issues involved in the distribution
11 grid.

12 And then two comments about the 12,000 megawatts
13 overall and how the soft targets are going at them. I
14 know that other folks earlier today talked about the
15 12,000 megawatts not being a ceiling. In the most strong
16 way, I want to emphasize that, that when President
17 Kennedy tried to put a man on the moon, he didn't build
18 the Space Program to stop at Apollo 11, he built it to,
19 you know, in his words at the time, to conquer space,
20 which is an old-fashioned language, and then the man on
21 the moon was the audacious goal to get there; 12,000
22 megawatts and 20,000 megawatts overall is a great target,
23 but what we're really trying to do is blow the doors off
24 and build a solar industry that's going to take
25 California to be the first state in the country to be 100

1 percent clean energy, and completely off fossil fuels.

2 Secondly, as a practical matter, each county
3 won't achieve its targets. So the county targets need to
4 have that redundancy built in and the best way to do that
5 is to be sure that we're building it with incentives that
6 continue to drive the numbers up, even after the targets
7 are met. That's what the Bay Area Smart Energy Report
8 does, by having higher targets for the Bay Area.

9 And then finally on this point, the 12,000
10 megawatts should not count, at least to the extent they
11 do, with ready-installed solar, solar that was installed
12 prior to Governor Brown's call to action. I look on the
13 upside down pyramid that was shown earlier in this panel
14 and there's already 9,000 megawatts on that triangle.
15 Some of it may well be things that happened after
16 Governor Brown's call to action, but it feels
17 disconcerting to say, "We're going to do 12,000 megawatts
18 of DG and, oh, by the way, we've already got 9,000." I
19 think that's not doing what the spirit of it is or what
20 California really means.

21 So finally, I just want to close by saying we
22 strongly support this exercise and targets, I like what
23 Tim Tutt said about
24 -- we support them because they're soft targets, because
25 the exercise is important, but that ultimately my

1 prediction is that the targets are going to prove wildly
2 inaccurate. That some counties moving well beyond the
3 renewable production call for new targets, others are
4 lagging, but hopefully quickly catching up. So I'm
5 appreciative of the Commission's work on this and the
6 Governor's work in this, but I'm also very eager to move
7 beyond the targeting steps and begin to figure out how
8 we're actually going to produce this power. Thank you,
9 Commissioner.

10 COMMISSIONER PETERMAN: Thank you. That was a
11 good statement over a short period of time. There's a
12 couple -- I'll keep my comments and questions brief.
13 One, regarding your comment about weights and perhaps
14 weighting lower some of the technical characteristics,
15 particularly for me from that, is I think it is important
16 to see what different types of weights will look like in
17 different scenarios and then, to the extent one can,
18 later on that what's the cost? Because I think,
19 ultimately, these engineering and technical costs are
20 going to be important because they do affect rates and we
21 do want to use our existing system to the extent we can.
22 But also, as we're at this part in the process, I think
23 it's also good to look at what a scenario looks like when
24 you are not constrained by the engineering
25 characteristics. And, again, we talked about there's a

1 real need right now, that we're developing DG now without
2 some of this guidance, the same with large-scale. And so
3 looking at our current system, if there's any additional
4 guidance that the State can give, I think that's useful,
5 but also looking forward to what we will build that we
6 haven't thought about, and then there could be an
7 entirely different approach you can take with that, and
8 so your point there is well taken. I would also just ask
9 that, if you could submit, and from your comments, the
10 plan you're referring to, that would be useful
11 background, as well. And I'll just leave it at that.

12 MR. LEVINSON: Thank you. Will do.

13 COMMISSIONER PETERMAN: And thank you for your
14 participation.

15 MR. LEVINSON: Thank you.

16 COMMISSIONER PETERMAN: We've got a question from
17 Commissioner McAllister.

18 COMMISSIONER MCALLISTER: This is to Tim and
19 Randy. And I'm wondering, so on the point that
20 Commissioner Peterman just said about, well, okay, we
21 need to use our existing system more effectively, and
22 with all this DG going in that would make the utilities,
23 to varying degrees, nervous about the incorporation of,
24 you know, different levels of solar and other DG. So I
25 guess my question really has to do with this integration

1 with the Smart Grid and potentially other technologies,
2 that sort of intelligent management of the grid. And
3 also, on the system side, from a solar system or a DG
4 system side, there are other technologies that can -- and
5 could potentially -- they're actually in the market now
6 -- provide ancillary services or at least allow the
7 utility to avoid some of the impacts to that critical
8 moments by say, moving off ...(inaudible) and things like
9 that. So I'm wondering how you see the changing of the
10 upgrading in LADWP, for example, you have a huge change
11 for upgrading your distribution system, but in the near
12 term, and maybe with more targeted investments, could you
13 squeeze more out of the system that you've got with sort
14 of intelligent management of that existing system. And
15 managing the individual system there in particular areas,
16 using controls to allow higher penetrations of DG in the
17 near term. So, what's your review of sort of how
18 realistic that is? Or, you know, what work is being done
19 along those lines? And I would ask the same questions to
20 Tim.

21 MR. HOWARD: I think you heard, Commissioner,
22 yesterday as you were involved in approving a million
23 dollar grant towards our Smart Grid efforts, we have \$120
24 million being expended. As you really look at that
25 model, develop that model, as well as customer interface

1 issues, it's a joint effort with UCLA, USC, JPL Cal Tech,
2 we brought in some of the smartest brains to help us
3 develop what might be that platform, and how we could
4 involve it with consideration of a lot of demand
5 response. It's still in the early stages, we're doing a
6 lot of work, but it's still in the early stages as to
7 coming and saying, you know, "Here's the way we think we
8 can accommodate the whole thing." As we do make the
9 investments in the upgraded system, we are trying to,
10 again, ensure that we're doing it in such a way that we
11 will be able to do a lot more in vetting of the DG within
12 the system. Where we still struggle is, you know, how
13 the overall operational work in the DG, if it was say 600
14 megawatts of solar even if that number was allowed to be
15 higher within the basin because maybe we've divested of
16 some of the imported asset, is it enough, robust enough,
17 to operate consistently? Solar itself is, as you
18 probably know, it's quite a challenge to operate a grid
19 from -- it's almost like -- you just don't have the force
20 behind it, you really need to have some larger generation
21 to move the power around. And so we're just trying to
22 find where that number really -- what it would be, how it
23 would be done, but it will require if you can get the 33
24 percent for us, it's going to require a fairly robust
25 demand program. Actually, through 2020, our forecast

1 shows no growth. Our General Manager, who has made a
2 commitment for a very significant investment in energy
3 efficiency to the tune of about \$100 million a year up
4 through 2020, and what we almost need is almost a
5 negative growth through 2020. So we have to take what we
6 have and we have to look at those resources as we can fit
7 in these additional DG elements and try to, again,
8 minimize costs to our ratepayers.

9 COMMISSIONER MCALLISTER: Okay, thanks.

10 CHAIRMAN WEISENMILLER: I think we have one
11 public comment on the line and I'd like to remind them
12 that you have two minutes. Actually, let's take that
13 public comment.

14 MS. KOROSEC: OK, Lynn, your line is open, you
15 wanted to make a comment?

16 LYNN HARRIS HICKS: Yes, please. I am an
17 advocate for --

18 MS. KOROSEC: Ms. Hicks, are you on the line?

19 LYNN HARRIS HICKS: Yes. Can you hear me? Can
20 you hear me?

21 MS. KOROSEC: I think we lost our caller. We do
22 have one public comment in the room.

23 LYNN HARRIS HICKS: Oh, no.

24 MR. TUTT: Yeah, I was going to answer

25 Commissioner McAllister's question, and I'm not trying to

1 be funny, Commissioner McAllister, but it really depends
2 on what you mean by the "near term." We think that 2020
3 is near term where this is -- we take this kind of step
4 by step, we just finished rolling out the Smart Meters in
5 our service territory, we are looking at establishing a
6 strong demand response system that's connected to that,
7 we are looking at a variety of research projects
8 involving solar and storage and intermittency and
9 geographic diversity, trying to understand that, as we
10 move towards 2020, how all this stuff works together, and
11 the Smart Grid will be valuable. As you probably know,
12 one of the research projects that we have involves an
13 inverter that has the ability to move off of one tracking
14 and we may be able to take a signal from our Smart Grid
15 system to help do that, but that's a research project
16 right now, and maybe by 2013, or 2016, or 2020, we'll be
17 a lot further along in being able to understand how those
18 kinds of projects will help with this.

19 COMMISSIONER MCALLISTER: There have been a lot
20 of studies on our environmental state, and a lot of
21 examples, and each utility is kind of doing it in their
22 own way and there's lots of flavors in the questions and
23 answers, or the questions and the approaches, or
24 methodologies, but it's really critical -- I guess we
25 ought to try to get as much of that on the record as

1 possible, there's the PUC, there's individual utilities
2 from the south all the way up to the north, and each of
3 these examples, I think, is super important, and to
4 demonstrate some kind of best practices in some way over
5 time to be able to incorporate more DG, more non-
6 dispatchable DG, more quickly, in a way that still
7 doesn't sacrifice reliability. And obviously that's what
8 we all want. So I'd just like to hear about what happens
9 with each of your cases and hopefully that can sort of go
10 into something bigger that demonstrates California's
11 leadership, again, in this area. Thank you.

12 COMMISSIONER PETERMAN: Great. So back to public
13 comment. Ms. Lynch, why don't you come up and give your
14 public comment, and then we'll take the caller on the
15 phone.

16 MS. LYNCH: I feel like I come up at my own
17 peril, but I promise I'll be very very brief.

18 COMMISSIONER PETERMAN: No, you take the -- we
19 have public comment, but since you have waited throughout
20 the day, you take the time you need.

21 MS. LYNCH: My pleasure to have been here , I
22 learned a lot. I'm Mary Lynch. I'm Vice President of
23 State Government Affairs for the newly merged Exxon
24 Constallation Company, and I'm here speaking on behalf of
25 the Alliance for Retail Energy Markets. And my comment

1 is just to add to a couple of things, one thing that I
2 heard from Bernadette, and a little bit from the speaker
3 from Pacific Environment, that a lot of these efforts
4 towards more DG should be very consumer driven , and I
5 just wanted to remind the Commission that there is a
6 program in California called Direct Access that allows,
7 at this time, just commercial and industrial load, to
8 elect competitive suppliers. And, as a competitive
9 supplier to the commercial and industrial load on Direct
10 Access, we have a variety of products and services that
11 we're able to offer customers who are able to get into
12 Direct Access. Products and services that allow them to
13 customize a whole suite of solutions, including
14 distributed generation, including demand response,
15 including energy efficiency, and we can also offer them
16 financing when that's necessary to make some of these
17 investments. So I just wanted to remind you that Direct
18 Access is out there. As you probably know, it's
19 currently capped, and the cap is full, so it's not an
20 option that is available to customers right now, to new
21 customers. So we'd like to just encourage you to support
22 further expansion of Direct Access as a way of trying to
23 help meet the distributed generation goals. Thank you
24 very much.

25 COMMISSIONER PETERMAN: Thank you for your

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1 comment. Now we'll take our caller on the phone. Ma'am,
2 thank you for waiting and I will remind you that we've
3 got about three minutes on the public comment and, so, if
4 you go longer, I will interject. Thanks.

5 MS. KOROSSEC: All right, Lynn, are you still on
6 the line? All right, I apologize, I think she went off
7 and we were not able to hear her the first time.

8 COMMISSIONER PETERMAN: Well, we'll listen for
9 her again and when she calls, we'll give her our apology.

10 MS. KOROSSEC: We will apologize to her, thank
11 you.

12 COMMISSIONER PETERMAN: Other questions?

13 MR. HARLAND: I don't have any questions. There
14 are questions that the panelists will have, I would like
15 to ask you if you, ourselves, or amongst each other?

16 MS. DEL CHIARO: I have one quick one at my own
17 peril here, my fellow panelists, at this late hour asking
18 questions. I do have one, I have one quick comment which
19 is there were a couple of different examples of Net
20 Metering and Net Metering-like programs benefitting non-
21 traditional single-family home, or business-type
22 installations, and I just want to highlight that Net
23 Metering and Feed-in Tariffs both can help broaden the
24 market and it's not just limited to one of those two
25 policies in that part of the market.

1 I have a question for Strela. I'm wondering, one
2 of the other kinds of questions, I think, in ways you
3 could look at building out 12 gigawatts, and I should
4 commend LADWP for the goal of veering out the load growth
5 over the next eight years is really commendable, and I
6 really applaud that, that's exactly how -- the model we
7 should be applying in meeting and exiting out our
8 dirtiest energy with renewables. If we were to actually
9 map out or plan out the 12 gigawatts as being, you know,
10 assuming ideally we meet load growth with efficiency and
11 conservation, and then what we'd do is install that 12
12 gigawatts such that it is physically placed and/or
13 otherwise in a way that enables us to map out our
14 dirtiest power, whether that's dirty, outside of our
15 state, or dirty, and so as a state we can figure that out
16 at another time, but would that kind of green up your
17 map, if you will? Even if it meant, just hypothetically
18 speaking, even if it meant that not even the bulk of that
19 were to be installed actually on rooftops, just in the
20 red areas, right? So what if backing up the dirtiest
21 power meant putting the solar, you know, some kind of
22 spread out, say, throughout the City, and would that sort
23 of meet your priority goals?

24 MS. CERVAS: Yeah, I think that's a good
25 question. I think, I mean, the maps are so they are

1 cumulative impact of lots of different things. One of
2 the things that we're looking at, especially in terms of
3 benefits to the communities are -- you know, the health
4 impacts, obviously, and also the local job impacts, and
5 so if it meant we, by doing that, so maybe there's some
6 installation outside of our -- maybe kind of on the
7 outskirts of the community, that also provides for local
8 jobs, I think that scale would move a little bit, but,
9 again, there's like 24 different indices indicators in
10 the Environmental Justice Methodology, you know, it's not
11 just about employment, but it's also -- it's a number of
12 different factors. So it wouldn't turn it completely
13 green, but I think it would move it a little bit further.

14 MS. DEL CHIARO: Then I just have one quick
15 question for Randy if you'll allow, it's really quick.
16 Randy, I'm just curious, why did you choose to prevent
17 spring time grass when, you know, a lot of the DG, while
18 granted we're going to hopefully see a diversification of
19 the DG through the 12 gigawatts, it's not just all PV,
20 but why wouldn't you look at the peak times since that's
21 such a big topic of today?

22 MR. HOWARD: It's really not, because I think E3
23 really needs to look at the low peaks -- really the off
24 peaks of all the utilities because when we look at the
25 economics of all the utilities because, when we look at

1 the economics, you know, what's going to operate during
2 those off-peaks or low peak periods, who is going to pay
3 and how do we curtail the DG? What type of DG becomes
4 quite important and how we operate the system and the
5 load peaks. You're right, if we look at just the high
6 peaks, we come up with really big numbers that are
7 achievable when you've got peak, but if for our service
8 territory, if we only have three months or less out of
9 the year where we're in those ranges of numbers, and then
10 we have nine months out of the year where we're not even
11 close, we should be looking at those others. Now, if
12 there's something else in between, those are things that
13 we still have to look at, but where the economics of a
14 private entity making a decision to install and provide
15 service to a utility, then how do we come up with these
16 programs that would say, "Here's what I'm going to pay
17 you if I tell you not to run versus to run." And I'm
18 talking solar run, you know, run a solar system, and
19 that's pretty odd for us at this stage of the game to be
20 thinking, you know, I'm thinking into the future of our
21 installations and how we install a system; right now
22 we're trying not to curtail wind, but we've seen we've
23 had some of our wind curtailed in the Pacific Northwest
24 and we've seen some plans here recently where we're
25 storing the wind and you lose an additional 20 to 30

1 percent on a storage, and that's a single solar, so if we
2 were to put in more peaking solar, and we choose to store
3 it because we don't need it during that period of time,
4 that's an additional adder. So the direction to take is
5 that we're looking at how do we operate the system,
6 what's it going to take going forward? A lot more work
7 to do there.

8 MR. TUTT: Just a point of clarification, if I
9 could. I just had one comment and that's related to the
10 upside down pyramid that's been discussed today, I'm just
11 estimating, but I think we have about a thousand
12 megawatts of distributed PV, maybe a little bit more on
13 line today, and I bet a good portion of that has been
14 installed since Governor Brown first talks about 12,000
15 megawatts of distributed generation, so I just didn't
16 want to leave the impression that we're somehow three-
17 quarters of the way towards our goal, much of that is
18 still in the future.

19 COMMISSIONER PETERMAN: And, Tim, I think you got
20 a point and that's a fair one, I'll try not to delve into
21 that, but we have a number of targets, but for an example
22 is the Solar Homes Partnership, although a dollar amount
23 was identified, there's not a funding source on
24 legislation and so the ability to reach these targets
25 even our existing ones will depend on in additional

1 policy action and commitment, and so we can't forget
2 that, as well.

3 Anything else? I'm thinking this is an early
4 evening because we didn't get out of here until almost
5 7:00 yesterday from the Business Meeting, so...

6 MS. KOROSEC: We do have someone on the line who
7 wants to make a comment.

8 MR. PRICE: I know it's late in the day, but if I
9 could make a clarification or a technical point, but I
10 just wanted to point out that, as the approach we took
11 for the technical potential study, we actually looked at
12 hourly load for the full year, and sized the PV so that
13 the PV output would not exceed the local load in any hour
14 of the year, including very low load times with high
15 solar. You know, we have done the work on the minimum
16 load, just to the point that I think the gentleman from
17 L.A. was making.

18 CHAIRMAN WEISENMILLER: I think, we look forward
19 to reading your report. Thanks.

20 COMMISSIONER PETERMAN: Okay, on that, I think
21 we'll wrap up. Thank you, everyone, for participating.
22 I encourage you all to have dialogue outside of these
23 workshops with each other and look forward to your
24 comments. See you next time. Good night.

25 (Adjourned at 5:25 p.m.)