#### BEFORE THE

## CALIFORNIA ENERGY COMMISSION

In the Matter of,	)
	) Docket No. 10-BSTD-01
Workshop on Proposals for Certification of Acceptance Testing Field Technicians	DOCKET
	DATEFEB 2 7 2012
	RECDMAR 2 3 2012

Lead Commissioner Workshop on Proposals for Certification
of Acceptance Testing Field Technicians
For Mechanical Systems and Lighting Controls

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

MONDAY, FEBRUARY 27, 2012 1:07 P.M.

Reported by: Peter Petty



#### Commission Staff Present:

Karen Douglas David Hungerford

#### Staff Present

Martha Brook Mazi Shirakh Pippin Brehler Ryan Ware Ron Yasny

### Also Present (\*on phone/WebEx):

Stakeholders

Scott Wetch, IBEW

Erik Emblem, Western States Council

Mark Hydeman, Taylor Engineering, LLC

Thomas Enslow, Adams, Broadwell Joseph & Cardozo

Cesar Diaz, State Building Trades Council

Dan Magyar, Magyar Electric

Brian Jacoway, Valley Pacific Electric

Tom Meredith, IBEW Local 340

Ron Mitchell, Bay Area SMACNA

Mark Paavola, Northern California SMWTC

Tom Meyer, NEBB

Chris Ruch, Final Air Balance Co., Inc.

Art De Leon, Final Air Balance, Co., Inc

Gary Andis, TABB

Jim Taylor, AABC

Michael Siminovitch, Cal LTNG Technology

Bernie Kotlier, CALCTP

Ellen Avis, UC Berkeley Donald Vial Center on Employment in the Green Economy

Josh Allen, Allen Electrical Contracting

Dave Dias, SMW Local 104

James Page, International Training Institute

Robert Helbing, Air Tro

Mark Ouellette, ICF International

Dale Gustavson, Better Buildings, Inc.

Chris Walker, CAL SMACNA

Bob Wiseman, Institute of Heating & Air Conditioning Industries

Mike Outerbridge, Outerbridge Electric

Keith Dias, SMW Local 104

Randy Young, SMW, Local 162

Lisa Hoyos, Blue Green Alliance

## Also Present (cont'd):

Charles Knuffke, WattStopper
Darlene Besst, NECA
Eddie Bernacchi, NECA
Richard Markuson, WECA, PHCC & ACTA
Richard Garbrick, Schetter Electric
Dennis Morrin, JATC
Victoria Rome, NRDC
Patrick Splitt, App-Tech
Jon McHugh, McHugh Energy Consultants
Patrick Pico, Advantage Construction Services
Matt Tyler, PECI
\*George Nesbitt, CalHERS

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- 2 FEBRUARY 27, 2012 1:07 p.m.
- 3 COMMISSIONER DOUGLAS: Good to see quite a few
- 4 people here interested in talking about the proposal that
- 5 we're here to discuss this afternoon.
- 6 I'd like to welcome everyone to coming and thank
- 7 you for coming to this workshop to discuss potential
- 8 Certification of Acceptance Testing Field Technicians for
- 9 Mechanical Systems and Light Controls.
- 10 Since 2005, Title 24 has required acceptance
- 11 testing of lighting and mechanical systems in new
- 12 buildings, major renovations and equipment change-outs.
- 13 Acceptance testing is a mechanism for ensuring HVAC and
- 14 lighting systems are installed and calibrated so that
- 15 they're in conformance with applicable codes as specified
- 16 in the building design, and also contribute to meeting the
- 17 State's energy policy goals, energy efficiency goals.
- 18 Compliance with the testing requirement is
- 19 enforced by local governments. Last September the
- 20 California Commissioning Collaborative published a report
- 21 evaluating the efficacy of acceptance testing under Title
- 22 24 and the report identified a number of deficiencies with
- 23 current acceptance testing methodologies, including a lack
- 24 of clarity as to who is the responsible party, issues with
- 25 lack of resources for enforcing the requirements of

- 1 building departments, difficulty in interpreting the
- 2 acceptance test requirements and so on. And around the
- 3 same time the California Energy Efficiency Strategic Plan
- 4 was released. And this report indicates the amount of
- 5 energy use consumed by commercial buildings which consume
- 6 more electricity than any other end-use sector in
- 7 California, represent about 5 billion square feet and
- 8 about 38 percent of the electricity and 25 percent of the
- 9 natural gas use in the state. So it's a pretty
- 10 significant sector.
- 11 The Strategic Plan called out the issue of
- 12 improper installation of mechanical systems as a barrier
- 13 to achieving the efficiency goals that we're trying to
- 14 achieve in the state and so that's another area where this
- 15 issue has been identified.
- And so today's Workshop is the first step of a
- 17 proceeding in which we're trying to clarify our own
- 18 understanding of these deficiencies with the current
- 19 acceptance testing methodologies and identify potential
- 20 solutions, including the possible adoption of appropriate
- 21 criteria to ensure that individuals performing acceptance
- 22 tests are properly trained and qualified. Our intention
- 23 is to develop a proposed regulation for the Building
- 24 Standards Commission on this topic essentially by the end
- 25 of the year if we are able to do so. And our ability to

- 1 do so depends quite a lot on the ability of stakeholders
- 2 to come forward and help us really understand both your
- 3 views on the nature of the problem, the extended standing
- 4 scope and significance of the problem and the ability of
- 5 the proposed solution to help us address the concern.
- 6 So I appreciate your interest in this important
- 7 matter, look forward to working with you and let me, at
- 8 this time, ask the staff from the Building Standards to
- 9 identify themselves and, I guess, you might want to
- 10 provide your own basic introduction and the usual
- 11 logistics that we go over. And, I guess, then you'll have
- 12 a presentation?
- 13 MS. BROOK: Yeah. This is Martha Brook and that
- 14 was not an emergency signal so we do not have to exit the
- 15 building.
- 16 I'm Martha Brook. I'm a Senior Mechanical
- 17 Engineer and I'm one of the program leads for the 2013
- 18 update of Title 24 Part 6. Mazi?
- 19 MR. SHIRAKH: I'm Mazi Shirakh. Martha and I
- 20 are the leads for this round of standards.
- 21 MR. BREHLER: Pippin Brehler, Senior Staff
- 22 Counsel for the Energy Commission and I've been advising
- 23 staff on the development of the Building Standards.
- 24 MS. BROOK: So I'm just going to go through the
- 25 slide deck which is basically just an overview of what we

- 1 had in the Notice as far as background information and
- 2 then it will introduce the questions that we also had in
- 3 the Notice. And then what we're going to do is basically
- 4 spend the whole Workshop getting your comments and what
- 5 we're going to ask you to do is try to address the
- 6 questions to the best that you can because we really think
- 7 that's going to be the most help for the Commission as we
- 8 go forward to consider where we are now and where we need
- 9 to be.
- 10 So going forward we had our introduction from
- 11 Karen Douglas and I'm just going to overview the
- 12 background and the questions like I said and then we'll
- 13 conclude at the end of the day.
- Just correct me if I'm wrong, Commissioner
- 15 Douglas, but we're anticipating that you're going to call
- 16 people up one at a time using those blue cards?
- 17 COMMISSIONER DOUGLAS: That's correct. I'll
- 18 call people up. We have a stack of blue cards and we'll
- 19 definitely be happy to take more so if anyone didn't get
- 20 around to filling out a blue card please do so.
- 21 MS. BROOK: Right. And another thing we want to
- 22 do is make sure we have time for the WebEx callers to also
- 23 chime in at some point during the afternoon.
- 24 COMMISSIONER DOUGLAS: Okay.
- 25 MS. BROOK: So this will all be review if you

- 1 read our Notice. Basically where we're starting with
- 2 background here is that in the 2005 update to the Building
- 3 Energy Efficiency Standards we included nonresidential
- 4 acceptance tests. And then it was really an attempt to
- 5 include construction inspections and functional testing
- 6 components of Building Commissioning at standard
- 7 requirements. So we're really looking at the whole body
- 8 of Building Commissioning and trying to figure out what we
- 9 could take of that Building Commissioning process and
- 10 include in as standard requirements and so that's where we
- 11 started.
- 12 And in the evaluation of these acceptance test
- 13 requirements, how they're enforced and how effective they
- 14 are, was completed by the California Commissioning
- 15 Collaborative and the final report was published in
- 16 September 2011. It included 31 interviews of building
- 17 officials, testing contractors, design engineers and
- 18 building owners.
- 19 So basically, the findings from this study is
- 20 that building departments, testing contractors, design
- 21 engineers and building owners really need an approved
- 22 understanding of the test requirements, the procedures,
- 23 the forms that need to be completed and the methods for
- 24 reviewing and approving the acceptance test once they are
- 25 completed. The responsible party that's named in the

- 1 standards is often not specified on the forms and this
- 2 makes it unclear about who is actually responsible for
- 3 completing the forms and this leads to and contributes to
- 4 the admission of the test actually getting completed.
- 5 Another finding is that only contractors who
- 6 typically perform duct leakage tests have easy access to
- 7 the equipment needed for the test that includes airflow
- 8 measurements and that also that mechanical contractors
- 9 that are most familiar with the mechanical acceptance
- 10 tests that were studied in this review were those who
- 11 performed test and balance tasks regularly.
- 12 Another aspect of the background we're trying to
- 13 present is that the California Workforce Education and
- 14 Training Needs Assessment that was done by UC Berkeley for
- 15 the California Public Utility Commission in 2011 actually
- 16 identified the California Advanced Lighting Controls
- 17 Training Program as a nationally recognized model for
- 18 improving work quality of already highly trained
- 19 contractors who need training in specific energy
- 20 efficiency applications.
- 21 This needs assessment reviewed CALCTP and found
- 22 that the training is widely available throughout the
- 23 state. It's available through the IBEW 23 joint
- 24 apprenticeship and training centers, Community College
- 25 Advanced Transportation Technology and Energy Campuses are

- 1 providing this training as well as some of the investor-
- 2 owned utility's energy training centers.
- 3 Another aspect that Karen mentioned of the
- 4 relevant background is our Strategic Plan and the Lighting
- 5 Action Plan that the Public Utility Commission has
- 6 published that really supports training efforts such as
- 7 CALCTP to train and certify licensed electrical
- 8 contractors and state certified general electricians in
- 9 the proper design, installation and commissioning of
- 10 advanced lighting control systems.
- 11 And then in the fall of 2011 there were
- 12 proposals to the Energy Commission from IBEW and the Sheet
- 13 Metal Workers that advocate that only individuals that are
- 14 trained and certified by specific certification programs
- 15 should be allowed to perform these acceptance tests. The
- 16 California Advanced Lighting Controls Training Program
- 17 certified contractors should be the only ones that can
- 18 complete the lighting control tests and the testing,
- 19 adjusting and balancing technicians. Three different
- 20 certifications, AABC, NEBB and TABB certified
- 21 professionals, would be appropriate for completing the
- 22 HVAC acceptance tests.
- 23 So onto the questions that we included in the
- 24 Workshop Notice, and this is really these were drafted
- 25 by Commission staff so that we could really get to

- 1 potentially developing a set of criteria that would be
- 2 appropriate for approving industry certifications for
- 3 acceptance tests, or even if such criteria is necessary.
- 4 So I'm just going to read these 18 questions and then
- 5 we'll be ready for Public Comment.
- 6 The first question is should the standards
- 7 require Field Technicians who perform acceptance testing
- 8 to meet specific training and certification requirements?
- 9 2. Would current Field Technicians who perform
- 10 acceptance testing be disadvantaged by training and
- 11 certification requirements? If they would be
- 12 disadvantaged, how should training and certification
- 13 requirements be designed to provide a reasonable path for
- 14 these professionals to become qualified?
- 15 3. How would training and certification
- 16 requirements for Field Technicians who perform acceptance
- 17 testing help to address concerns related to any lack of
- 18 enforcement by building departments of the acceptance
- 19 requirements?
- 20 4. Are certified general electricians, who are
- 21 also certified by the CALCTP program and who are
- 22 performing work while employed by a California contractor
- 23 who holds a CALCTP contractor certification, uniquely
- 24 qualified to serve as acceptance testing Field Technicians
- 25 for lighting controls?

- 5. Should electricians who are not certified
- 2 general electricians for example, C-10 licensed
- 3 electrical contractors, or electricians working for school
- 4 districts or plants, which are not required by state law
- 5 to be certified general electricians be allowed to serve
- 6 as acceptance testing Field Technicians for lighting
- 7 controls?
- 8 6. Should licensed engineers or contractors who
- 9 are not CALCTP certified be allowed to serve as acceptance
- 10 testing Field Technicians for lighting controls?
- 7. Should CALCTP certified general electricians,
- 12 who are not employed by CALCTP certified-lighting
- 13 contractors, be allowed to serve as acceptance testing
- 14 Field Technicians for lighting controls?
- 15 8. Are TAB contractors uniquely qualified to
- 16 serve as acceptance testing Field Technicians for HVAC
- 17 equipment and controls?
- 9. Should licensed mechanical contractors, who
- 19 are installing contractors, start-up contractors, or
- 20 service contractors, that are not certified TAB
- 21 contractors, be allowed to serve as acceptance testing
- 22 Field Technicians for HVAC equipment and controls?
- 23 10. Should licensed mechanical engineers be
- 24 allowed to serve as acceptance testing Field Technicians
- 25 for HVAC equipment and controls?

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- 2 allowed to serve as acceptance testing Field Technicians
- 3 for HVAC equipment and controls and for lighting controls?
- 4 12. If additional persons other than those that
- 5 are proposed by IBEW or the Sheet Metal Workers are
- 6 allowed to serve as acceptance testing Field Technicians,
- 7 should they be certified for professional qualifications?
- 8 If so, what certifications would be appropriate for the
- 9 additional persons (for example, licensed contractors,
- 10 engineers, or building commissioning providers)?
- 11 13. Related to the proposal from IBEW, what are
- 12 the existing requirements or prerequisites for certified
- 13 general electricians and CALCTP certification, in terms of
- 14 Training and Education; Professional experience;
- 15 Registration, certification or licensing fees;
- 16 Professional licensing or certification; Continuing
- 17 education; Renewal; Other key qualification requirements
- 18 and Eligibility to waive or fulfill any of the above
- 19 requirements with other licenses, degrees or
- 20 qualification.
- 21 14. Related to the proposal from the Sheet Metal
- 22 Workers, what are the existing requirements or
- 23 prerequisites for certification by AABC, by NEBB, and by
- 24 TABB in terms of the same Training and Education;
- 25 Professional experience; Registration, certification or

- 1 licensing fees; Professional licensing or certification;
- 2 Continuing education; Renewal; Other key qualification
- 3 requirements and the Eligibility to waive or fulfill any
- 4 of the above requirements with other licenses, degrees or
- 5 qualification.
- 6 15. If TAB certification is required for
- 7 acceptance testing by a Field Technician, should that be
- 8 limited to acceptance testing related to airflow testing?
- 9 16. If CALCTP certification is required for
- 10 acceptance testing by a Field Technician, should that be
- 11 limited to the acceptance testing related to advanced
- 12 controls that are the subject of CALCTP training?
- 17. What is the number, location and coverage of
- 14 persons meeting the certification requirements advocated
- 15 by IBEW and the Sheet Metal Workers? Specifically the
- 16 number of certified professionals statewide, in what
- 17 cities are the certified persons located? What locations
- 18 of the state do not have certified persons within 50
- 19 miles? What locations of the state have only a limited
- 20 number of certified persons to cover the expected demand
- 21 for acceptance testing?
- 22 And finally, 18. Should the Energy Commission
- 23 adopt criteria for approval of industry certification
- 24 programs? If so, what should the criteria be? What
- 25 qualifications of current certification programs should be

- 1 included? Should the criteria include the following:
- a. Approval by the Energy Commission of the
- 3 curriculum for the certification program to include
- 4 training in the acceptance testing requirements that are
- 5 applicable to that program,
- 6 b. Demonstration of the trainee's mastery of the
- 7 acceptance testing requirements in the field,
- 8 c. Quality assurance to ensure ongoing quality
- 9 performance in completing the acceptance testing,
- d. Complaint resolution to address concerns
- 11 regarding certified Field Technician performance, and
- e. Documented evidence of actions by the
- 13 certification program to correct improper performance,
- 14 provide remedial training, provide coaching or mentoring,
- 15 provide penalties or decertification of certified persons
- 16 who repeatedly fail to provide quality acceptance testing.
- 17 Oh, I'm not done yet.
- To continue, should the criteria for
- 19 certification include field experience prior to
- 20 certification; field experience required to be under the
- 21 supervision of a certified person,
- g. Certification open to both union and non-
- 23 union technicians Certification program administered by
- 24 non-profit organization which encourages wide
- 25 participation and is certified by ANSI, ISO or other

- 1 appropriate accreditation body,
- 2 i. Certification program free of conflicts of
- 3 interests and maintains code of ethics,
- j. Certification actively works with local
- 5 building departments to promote compliance and enforcement
- 6 of acceptance requirements and provides acceptance
- 7 requirement training free of cost to local building
- 8 department personnel in conjunction with training to
- 9 technicians,
- 10 Or any other recommended criteria that you would
- 11 like us to consider.
- Okay. Now, Karen, you can go ahead and do your
- 13 –
- 14 COMMISSIONER DOUGLAS: Thank you. So before we
- 15 get started with the list of people who are here to
- 16 comment I just wanted to see if we have representatives
- 17 from all of the certification agencies that we're talking
- 18 about today in the room. I see that we have a
- 19 representative from Tom Meyer, Technical Director of
- 20 NEBB. Good, okay. And Gary Andis, Director of TABB. T-
- 21 A-B-B. Good. Representing the California Advanced
- 22 Lighting Controls Program. Okay. Are you Bernie Kotlier?
- 23 Kotlier? Kotlier. Good. And is there anybody here from
- 24 AABC? Okay, good. So you haven't filled out a blue card
- 25 but it's just good for me to know that you're here. So I

- 1 will as questions come up that pertain to the
- 2 certification programs that you offer it would be great if
- 3 you remember when it's your time to come up to answer them
- 4 and hopefully I will remember to ask them. But I just
- 5 wanted to make sure that we had somebody in the room.
- 6 Could the representative of AABC, could you tell
- 7 me your name just so that I Jim Taylor. Okay, good.
- 8 All right. So with that let me ask Scott Wetch if you
- 9 could help us kick this off. Representing IBEW and the
- 10 Pipe Trades.
- 11 MR. WETCH: Thank you, Madam Chair. Actually,
- 12 Scott Wetch. I'm representing today the State Association
- 13 of Electrical Workers, the California Coalition of Utility
- 14 Employees and the California State Pipe Trades Council.
- 15 And we have many witnesses today that can speak to many of
- 16 the very specific questions and technical questions that
- 17 you've raised.
- 18 I'd just like to sort of provide the 30,000 foot
- 19 view on why we brought the proposal before the Commission.
- 20 You already cited the more recent Commissioning study but
- 21 in addition, as you're well aware, in 2008 the CEC study
- 22 on HVAC installation and performance for residential and
- 23 small commercial found that 90 percent of installations
- 24 did not meet Title 24 code requirements or manufacturer
- 25 specifications. And that the study attributed increased

- 1 energy use in just HVAC systems alone to 20-30 percent
- 2 greater use of energy because of improper installation and
- 3 commissioning.
- 4 So it's the the study further found that in
- 5 2010, for 2010, that's the equivalent of the largest two
- 6 fossil fuel power plants built in California.
- 7 So collectively the State Association of
- 8 Electrical Workers and the California State Pipe Trades
- 9 Council and the Coalition of Utility Employees and the
- 10 Western State Council of Sheet Metal Workers brought
- 11 forward this proposal because we believe it's completely
- 12 consistent with where the Commission has gone in the most
- 13 recent version of Title 24 and is a very, very modest
- 14 step; and one that the industry could meet with very
- 15 little capital investment.
- 16 As you know, for the last three years, the Title
- 17 24 has listed as a recommendation that, to the extent
- 18 possible, the industry provide installers and technical
- 19 personnel who meet these various requirements on the HVAC
- 20 side, TABB, NEBB or AABC. We feel that taking the next
- 21 step toward requiring the acceptance testing be performed
- 22 by similarly certified personnel is the logical next step.
- 23 And I want to make a couple of points very clear. We're
- 24 not talking about a contractor having to have an entire
- 25 workforce that meets this certification. We're talking

- 1 about each contractor, be it a five person shop or be it a
- 2 200 person shop, have one certified person who is
- 3 qualified to do this acceptance testing. In our minds
- 4 eye, it's completely inconsistent that the Commission
- 5 would require that there be certified, qualified personnel
- 6 performing testing on very small residential systems under
- 7 the HERS system but not advance the state's interests
- 8 similarly in large commercial settings.
- 9 I'd like to make it clear as well that this is
- 10 simply not, although some have tried to portray it as,
- 11 this is not a union or a non-union issue. All of the -
- 12 two of the three certifications that we are recommending
- 13 that are the nationally recognized certifications for
- 14 heating and air conditioning text are open and regularly
- 15 certify both non-union and unionized technicians.
- 16 CALCTP who, as you know, is a collaborative that
- 17 includes the state's utilities, the University of
- 18 California, the community colleges, this very Energy
- 19 Commission, is open to and continues to certify both non-
- 20 union and union contractors as well as non-union and union
- 21 personnel.
- 22 So we believe that this is a very logical next
- 23 step and one that can be achieved very modestly with very
- 24 little capital impacts as I stated. In one of the
- 25 questions that was cited in the Staff Report was, well,

- 1 should contractors themselves, licensed contractors, C20
- 2 or C10 contractors, be allowed to do the acceptance
- 3 testing without additional certifications. Certainly
- 4 there are plenty of contractors out there in C20 and C10
- 5 categories that are more than qualified to be able to do
- 6 the acceptance testing but that doesn't mean that they all
- 7 are. As you can imagine we have tens of thousands of
- 8 contractors in those various classifications and all of
- 9 them have various specialties so to suggest simply having
- 10 a C10 or a C20 qualifies someone to do the acceptance
- 11 testing is simply not the case. There's varied
- 12 contractors that specialize in certain areas and if, in
- 13 fact, they do have the technical expertise we don't see
- 14 that being a huge obstacle to gaining the appropriate
- 15 certifications.
- 16 We do have folks from all four of the
- 17 certifications to answer technical questions. I'll be
- 18 here as well to answer any as you get into the specific
- 19 questions.
- 20 COMMISSIONER DOUGLAS: Thank you.
- MR. SHIRAKH: Can I ask a question? You
- 22 mentioned, like, in a shop of maybe 20 technicians only
- 23 one needs to be certified. How does that can you
- 24 elaborate?
- 25 MR. WETCH: Yeah, I'll elaborate. What we often

- 1 find is that at the end of a job the person who gets
- 2 assigned to the acceptance testing is the same either
- 3 superintendent or foreman who is responsible with doing
- 4 the final punch list and more often than not we found the
- 5 just the motivations are that they're trying to get the
- 6 project closed out and so too often it's rushed through or
- 7 it's assigned to a subordinate who simply isn't qualified
- 8 to perform that acceptance testing. I think that it's
- 9 been born out by both the Commission studies.
- 10 So each contractor who performs in this
- 11 particular capacity needs to have one person on their
- 12 staff because, remember, the acceptance test is only being
- done at the conclusion of the project so, again, if you're
- 14 a small shop or if you're a large shop, you have one
- 15 dedicated personnel who's qualified who's gone through the
- 16 certification then you'd be more than prepared to address
- 17 this need.
- 18 MR. SHIRAKH: The tests are done by the
- 19 certified technician. It's not like a non-certified can
- 20 do the test and the responsible person can be -
- 21 MR. WETCH: It's our intent that the person who
- 22 is signing under penalty of perjury on the 300 pages of
- 23 acceptance forms be the person who is actually doing the
- 24 testing, the calibrating and the balancing.
- MR. SHIRAKH: All right. Thank you.

- 1 COMMISSIONER DOUGLAS: All right. Thank you.
- 2 Excuse me. Erik Emblem with the Western State's Council
- 3 Joint Committee on Energy and Environmental Policy.
- 4 MR. EMBLEM: Good afternoon, Commissioner
- 5 Douglas. Appreciate the opportunity to speak to you again
- 6 today, and to talk a little bit about our proposal.
- 7 Before I get started I'd like to commend the
- 8 Commission and the staff and Mazi and Martha and Bill on
- 9 the great work that they do. I've enjoyed working with
- 10 them for the five years that I've been in California now
- 11 after leaving DC and they're a great staff; they do a lot
- 12 of great work. They need to be complimented on their
- 13 diligence.
- 14 As we've pointed out, you know, we've identified
- 15 problems in meeting the objective of installing HVAC
- 16 systems consistently with quality and obtaining the energy
- 17 saving objectives with those savings and meeting the
- 18 requirements of Title 24. The essence of our proposal is
- 19 to try to meet this problem with a reasonable solution.
- 20 As Scott pointed out, in the residential sector it was
- 21 determined it was necessary to create the whole industry
- 22 to do third-party verification of HVAC systems in
- 23 residential and other building systems in the HERS Rating
- 24 systems.
- 25 Conversely, in the nonresidential commercial

- 1 section we have been doing this for years and has been
- 2 industry supported and put together within our own
- 3 industry. And the three programs that we put forth as a
- 4 suggestion and we feel is a solution of certification that
- 5 being the Associated Air Balance Council, the National
- 6 Environmental Balancing Bureau and the Testing, Adjusting
- 7 and Balancing Bureau, have been around for many, many
- 8 years. They are industry supported. They have created
- 9 organizations that have developed knowledgebases and
- 10 certification processes at the technician level and the
- 11 supervisor level and the engineer level. And along with
- 12 that have created code of ethics and customer satisfaction
- 13 policies and warranties to back them up.
- 14 They're readily accessible and used throughout
- 15 the industry day in and day out across the United States,
- 16 around the world, for that matter. So we're saying that
- 17 you don't need to recreate the wheel here. We have the
- 18 system. It's been determined by the industry itself, by
- 19 architects, by engineers, by specifiers, by the Department
- 20 of Defense, by the Corps of Engineers, by the GSA and by
- 21 MASTERSPEC of the NIA, that these three entities deliver a
- 22 quality process consistently day in and day out. So we
- 23 feel that by bringing this to California it's a natural
- 24 extension. Again it's been determined to be cost
- 25 effective in the commercial, nonresidential sector even

- 1 today. In the building we're in today. We're doing a
- 2 retrofit of this building today. And in order to do those
- 3 services in this building today, the retrofit, you've got
- 4 to be certified by one of those three entities. Through
- 5 the Energy Commission, to be exact, and the GSA in
- 6 California.
- 7 So we're just saying it's a natural succession
- 8 to say let's take this down now and let's look at
- 9 commissioning reports and let's look at acceptance reports
- 10 as part of the commissioning process and say the person
- 11 performing the test needs to have a great grounding and
- 12 understanding and knowledgebase of the system he's
- 13 testing. And we're not talking residential. We're
- 14 talking very complicated built up systems in
- 15 nonresidential applications. So it's not it's apples
- 16 and oranges compared to residential. So when we start
- 17 talking about the person performing that test not only do
- 18 they have to understand the theory and the process and the
- 19 system that they're testing they have to understand the
- 20 necessary instruments and the process for recording the
- 21 data.
- Let's face it. The bottom line is what we want
- 23 to do with this report is gather data and assurance that
- 24 those systems are working properly but also to gather data
- 25 to assure that the requirements itself is cost effective

- 1 for future generations of the code cycle.
- 2 So that data is crucial. If the data is flawed,
- 3 if it's not accurate and if the motivation behind the data
- 4 is, "Let's just get this project finished," then the
- 5 people may or may not collect the forms anyway, that's why
- 6 we have what we have today. So we're saying the status
- 7 quo is unacceptable. Let's move forward. Let's start
- 8 reviewing the objectives of the energy policy of the State
- 9 of California and let's start matching practices to the
- 10 skills of the people doing them.
- One thing that I'd like to clarify when it comes
- 12 to the three certification entities, I have a little bit
- 13 of institutional background with them. They are not anti-
- 14 engineering professionals. All three certifications have
- 15 been built off of engineers and engineering principles.
- 16 All three of the certifications certify engineers and
- 17 supervisors within their own certifications themselves.
- 18 And some have higher requirements than others as far as
- 19 what that process that engineer has in the process. So we
- 20 may not have been clear in our proposal but I want to be
- 21 clear today that the intention is not to preclude
- 22 engineers from doing acceptance testing. What we're
- 23 asking is that the people who perform the test be
- 24 certified that they have the background, the knowledge and
- 25 the expertise to perform the test. All three of these

- 1 entities certify engineers day in and day out within their
- 2 normal book of business.
- 3 Today in the room we have supporters for this
- 4 for many of the contractor bases and many of the Air
- 5 Balance people. We're going to have technical expertise
- 6 to answer technical questions that may be leveled from the
- 7 audience or from staff that I may or may not be probably
- 8 won't be able to address but we have people in the room
- 9 that can address it.
- 10 So to me, again, I've worked with many of the
- 11 people in this room. Most of the people in this room I
- 12 consider friends and we work with on various committees
- 13 around the state whether it be the HVAC Performance
- 14 Alliance, the California Commissioning Collaborative or
- 15 the Energy Commission itself. And the objective has
- 16 always been the same: how do we do quality work, quality
- 17 maintenance on a consistent basis in the HVAC industry?
- 18 And we don't want to vary from that.
- I think that's my proposal today. I'd be happy
- 20 to answer any questions.
- COMMISSIONER DOUGLAS: Thank you. Mazi?
- MR. SHIRAKH: Erik, so if there is a
- 23 professional mechanical engineers are performing this test
- 24 what does he need to do in order to get certified by one
- 25 of these three organizations?

- 1 MR. EMBLEM: Well each of the three
- 2 organizations has basic knowledgebase and criteria for
- 3 professionals to become certified. They're all a little
- 4 bit different but most of them would require that they
- 5 provide evidence of their professional certification with
- 6 the entity they're at and have a period of experience in
- 7 HVAC design or installation along with it and sit for a
- 8 test.
- 9 MR. SHIRAKH: And that test is just a one day
- 10 test or is it a -
- 11 MR. EMBLEM: Depends on the organization but
- 12 most of them are less than a day. A lot of times it's
- 13 online. It depends on the organization so I'll let each
- 14 of them come up and answer to their specific organization
- 15 on how they do their process for that.
- MR. SHIRAKH: Thank you.
- 17 COMMISSIONER DOUGLAS: Thank you. That is going
- 18 to be one of the questions that we'll ask of the
- 19 certification agencies.
- MR. EMBLEM: Thank you.
- 21 COMMISSIONER DOUGLAS: Thank you.
- 22 All right. So let me ask, speaking of
- 23 professional engineers, maybe Mark Hydeman with Taylor
- 24 Engineering if you are here.
- 25 MR. HYDEMAN: I thank you for giving me a moment

- 1 to share my thoughts on this issue. Just a little bit of
- 2 background, if I could, just to make sure that everybody
- 3 understands where I'm coming from.
- 4 I'm a Principal at Taylor Engineering. We're a
- 5 relatively small firm, about 24 engineers. My partners
- 6 include a past officer of Cal ACCA and several gentlemen
- 7 who worked as design build contractors so we're a little
- 8 different than most consulting engineering firms. I have
- 9 extensive, along with my partners, extensive industry
- 10 education experience including the UC Berkeley HVAC R-
- 11 Certificate Program, which I sat on and Steve Taylor sat
- 12 on as advisors and have taught for almost 20 years. And
- 13 we are teaching TAB contractors, engineers, commissioning
- 14 agents and others.
- 15 We also have extensive experience at ASHRAE and
- 16 also at the IOUs, PG&E and SMUD and others, teaching
- 17 everyone about energy efficiency methodologies and
- 18 techniques.
- 19 I was one of the primary authors of the
- 20 Acceptance Tests including the 2005, 2008 and the proposed
- 21 changes to the test in 2013. I and my partners are all
- 22 very active in ASHRAE. I'm a past Vice-Chair of 90.1.
- 23 I've received the distinguished service and had the honor
- 24 of being named an ASHRAE fellow.
- 25 I support what we've heard here today which is

- 1 let's button these tests up and let's get the word out to
- 2 the building departments so that people are looking for
- 3 the acceptance test forms and know what needs to be on
- 4 them.
- 5 When we were in the 2005 standard process and we
- 6 first talked about the test we spent a lot of time asking
- 7 questions to staff and amongst ourselves and reaching out
- 8 to the industry. Who is it that we want forming these
- 9 tests? And as it stood in 2005 and my sense is it still
- 10 stands the same way in this industry and that is the
- 11 people that are qualified to do these tests come from a
- 12 variety of backgrounds. They're not just test and balance
- 13 contractors. They're not just commissioning agents.
- 14 They're not engineers. They're individuals that have a
- 15 very broad understanding and I can only speak to the
- 16 HVAC side. I'm not going to address anything on the
- 17 electrical or lighting side. But there are people that
- 18 have broad training, that understand the systems being
- 19 tested. That understand the control systems and this is
- 20 key for the acceptance test in California. They are
- 21 almost all testing the control systems. So you need to
- 22 understand how control systems work and you need to
- 23 understand how to override control systems to do most of
- 24 these tests.
- 25 But it's a small pool of people out there. We

- 1 are now seven years beyond 2005 and we still, even with
- 2 all the activity at the testing and balancing agencies and
- 3 ASHRAE and other organizations, there really are very few
- 4 people that are competent in doing this sort of work. So
- 5 I support some level of certification. I support some
- 6 level of training and outreach to the building departments
- 7 and I think, really, the problem is that they're just so
- 8 strapped. They have the same funding problems everybody
- 9 else has and they have the same training problems.
- But I'd be willing to, on my nickel, to go out
- 11 and talk to building department about these things and I'd
- 12 be willing to work with agencies and organizations to come
- 13 up with good criteria for certification for the California
- 14 Title 24 Acceptance Test. Those tests are very different
- 15 and are only a subset of the commissioning activities. I
- 16 don't think a general commissioning certification is
- 17 appropriate. The forms that we have in California are
- 18 unlike any other forms. And we have some items in these
- 19 acceptance tests, things that were custom built to get the
- 20 biggest bang for the buck, built on pure research done by
- 21 AEC and others to address problems that we've found in the
- 22 field, particularly with economizers. And one of those
- 23 items was that the air handling unit manufacturers that
- 24 train carriers of the world could factory install and in
- 25 the factory test and certify operational the economizers

- 1 and that would be sufficient. And we had discussions that
- 2 included ACCA and others where everyone agreed that that
- 3 probably would have taken care of it, Pete Jacobs from
- 4 AEC, would have taken care of most of the problems we had
- 5 seen in the field. John Proctor. That was another person
- 6 we had reached out to.
- 7 So I think that when we think about what the
- 8 solution is I think we can all agree what the problems
- 9 are but when we think about the solution we should do it
- 10 in a collaborative method. It should be done in Workshops
- 11 here at the CEC and not through a legislative action. And
- 12 I am open to talking to all of you that are here about how
- 13 to solve the problem but I don't think that it is one
- 14 agency that should be doing this and I don't think it's
- 15 one group of people. We need to think very specifically
- 16 with how to tailor these certifications to the needs of
- 17 the California acceptance tests and together with that we
- 18 need outreach to the building departments.
- 19 So I'll conclude my comments with that.
- 20 COMMISSIONER DOUGLAS: I have a question for
- 21 you, Mark. One of our questions is actually has to do
- 22 with should existing certification programs should the
- 23 Commission require certifications that pass our, you know,
- 24 criteria to actually train specifically to the acceptance
- 25 test?

- 1 MR. HYDEMAN: I think they should.
- 2 COMMISSIONER DOUGLAS: Okay.
- 3 MR. HYDEMAN: I think you really need to
- 4 because, again, if you look at what all the commissioning
- 5 activities are. If you read Guideline 0, Guideline 1. If
- 6 you read, you know, any of the commissioning manuals that
- 7 are out there. There's a lot of stuff that we don't
- 8 include. We are focused on functional tests and
- 9 calibration checks on key sensors. And that was done on
- 10 purpose, you know, that was done because we were looking
- 11 for those few areas where we could really focus in on and
- 12 get a lot of bang for the buck. Because if we asked
- 13 everybody to do all the commissioning it wouldn't get
- 14 done.
- MS. BROOK: Right. Thank you.
- MR. HYDEMAN: That was a consensus.
- 17 COMMISSIONER DOUGLAS: And let me ask a couple
- 18 of questions as well. I heard you say pretty clearly that
- 19 your comments are on the HVAC mechanical side of this not
- 20 the lighting side.
- MR. HYDEMAN: Yes.
- COMMISSIONER DOUGLAS: Is it your view that, you
- 23 know, that possibly none of the certifications that we're
- 24 looking at, whether it's TABB, AABC, NEBB, are
- 25 appropriately focused right now on the California

- 1 acceptance test? I mean I'm trying to understand. Are
- 2 you do you think those three are under inclusive of the
- 3 pool of qualified people or do you think we're better
- 4 served with something different?
- 5 MR. HYDEMAN: Well, there are two issues here.
- 6 One is that I didn't have the opportunity between when I
- 7 learned about these proposals and being here today, so
- 8 less than two weeks, to research what the intention was as
- 9 Erik mentioned. But I did, in fact, read the papers that
- 10 came along with it. There was a statement from Christine
- 11 Kehoe and another one from Assemblyman Fuentes. And both
- 12 of those clearly read not just certification by NEBB, AABC
- 13 or TABB. It said TAB technicians who are certified to
- 14 those things. So it was looking at a very limited pool as
- 15 stated. Okay. So I assume that what was written by the
- 16 State Senator and State Assemblyperson was language that
- 17 was proposed directly to them. I don't have the paper
- 18 trail so I can't tell you but if you were to use those
- 19 words it would exclude commissioning agents, design
- 20 professionals, operators of buildings. I mean there's a
- 21 much wider pool of people that should be included and able
- 22 to do these tests because there are people within all
- 23 those other disciplines that are qualified to do this
- 24 testing. So whatever we certify needs to be broad enough
- 25 to include the big house because, again, when you look at

- 1 all of the professions in the building science of those
- 2 maybe 10 percent or less are qualified to do these tests
- 3 so we're getting subpool of a subpool.
- 4 COMMISSIONER DOUGLAS: You mentioned a UC
- 5 Berkeley HVAC certification. What was that certification?
- 6 MR. HYDEMAN: It basically is a certification
- 7 program for HVAC and control system design.
- 8 COMMISSIONER DOUGLAS: So it's a design -
- 9 MR. HYDEMAN: It is at the design level. We
- 10 have not we have elements in those classes on
- 11 commissioning but it's not a commissioning certification.
- 12 COMMISSIONER DOUGLAS: Okay. All right. Well,
- 13 you know, I'm definitely interested in your thoughts on
- 14 whether there are other certifications that make sense for
- 15 us to consider in addition to the ones that we're
- 16 considering, whether, you know and we'll be asking
- 17 questions of the certification as we go forward. So how
- 18 much of a hurdle would there be for a professional
- 19 engineer who is imminently qualified in this field to
- 20 obtain a certification? Is it a matter of showing your
- 21 experience and, you know, education in this area? Or is
- 22 it much more than that? So we'll ask those questions and
- 23 we'll look forward to your written comments and your
- 24 participation.
- 25 MR. HYDEMAN: And, as I said, I'd be happy to

- 1 work with any of these agencies. I mean, ASHRAE has got
- 2 certifications. The TAB agencies have certifications.
- 3 But to help them look at the subset of activities so that
- 4 we can have a specific California type of certification.
- 5 The other thing is that we should make sure that
- 6 it is something that is open to a wide variety of
- 7 disciplines but also that it not too expensive.
- 8 COMMISSIONER DOUGLAS: Right.
- 9 MR. HYDEMAN: Because if there's a burden in
- 10 terms of cost, then again, you may be excluding part of a
- 11 poll.
- 12 COMMISSIONER DOUGLAS: Let me just ask one more
- 13 question. I inferred from your comments that you're in
- 14 agreement, essentially, on the problem statement. That,
- 15 you know, we do have a problem of installation being
- 16 suboptimal in HVAC systems and it's really kind of a
- 17 matter of trying to understand what the right solution or
- 18 set of solutions is?
- 19 MR. HYDEMAN: I agree with that.
- 20 COMMISSIONER DOUGLAS: Okay. All right. Thank
- 21 you.
- 22 MR. HYDEMAN: And that's the whole reason the
- 23 commissioning field came up.
- 24 COMMISSIONER DOUGLAS: Right.
- MR. HYDEMAN: Is that hopefully, you know, in

- 1 the future people will actually design buildings and test
- 2 them on their own but it's not happening.
- 3 COMMISSIONER DOUGLAS: Right. Well, thank you
- 4 very much for being here.
- 5 MR. HYDEMAN: Thank you.
- 6 COMMISSIONER DOUGLAS: How about Thomas Enslow?
- 7 MR. ENSLOW: Good afternoon. My name is Tom
- 8 Enslow. I'm with the law firms Adams, Broadwell Joseph &
- 9 Cardozo. I'm actually speaking today on behalf of two
- 10 different clients, I gave you two cards but I'll just
- 11 speak on behalf of both of them now if that works for you.
- 12 COMMISSIONER DOUGLAS: Yeah. Please do.
- MR. ENSLOW: First of all I'm here today on
- 14 behalf of IAPMO which is the publisher of the Uniform
- 15 Plumbing Code and Uniform Mechanical Code which are the
- 16 model codes that serve as the basis for the California
- 17 Mechanical Code and Plumbing Codes.
- 18 IAPMO has long recognized that quality control
- 19 of installations is critical to ensuring that HVAC systems
- 20 function as intended under the code. Study after study
- 21 has shown that in some cases 85-90 percent of HVAC
- 22 installations do not meet that building code
- 23 specifications after installation. And, for that reason,
- 24 IAPMO supports requiring acceptance testing to obtain
- 25 acceptance testing certification from accredited agencies.

- 1 And it's certification that's specific to testing,
- 2 adjusting and balancing training such as that offered by
- 3 AABC, TABB or NEBB or some equivalent of that.
- 4 These certifications ensure that quality HVAC
- 5 installations actually meet the intent under the code.
- 6 The key, and as mentioned by Mark Hydeman, is not just in
- 7 the training to the test but also understanding the
- 8 balancing, the adjusting, understanding the system
- 9 controls and being able to modify those and understanding
- 10 how the whole system works. That is what is key for any
- 11 certification that would work.
- 12 For this reason, IAPMO supports the adoption of
- 13 such requirements to ensure compliance with their codes
- 14 and they encourage California Energy Commission to adapt
- 15 such requirements.
- 16 I'm also speaking on behalf of the United
- 17 Association of Plumbers and Pipe Fitters. They also
- 18 strongly support the proposal to require certification of
- 19 HVAC acceptance testers to TABB, NEBB or AABC and also
- 20 support the electrical system acceptance testing
- 21 certification via CALCTP.
- 22 Strictly on the HVAC side, they don't see this
- 23 as a radical proposal. Currently commercial buildings are
- 24 already required to balance their HVAC systems in
- 25 accordance with TABB, AABC or NEBB procedures under the

- 1 mandatory provisions of CALGreen as part of Title 11,
- 2 Title 24 in Section 5.410.4.3. In addition, OSHPD also
- 3 requires hospitals and healthcare facilities to balance
- 4 their systems in accordance with TABB, AABC or NEBB. And,
- 5 in fact, in the past in the 2001 California Energy Code
- 6 that required balancing of systems in accordance with AABC
- 7 and NEBB standards.
- 8 So currently most contractors who currently
- 9 install, test and balance HVAC systems in commercial
- 10 buildings should already either have their TABB, AABC or
- 11 NEBB certification or be familiar enough with these
- 12 procedures and experienced enough with these procedures
- 13 that certification should not be that difficult.
- 14 Furthermore, our clients feel that it wouldn't
- 15 be fair to create a new certification that's watered down
- 16 to take the place of these TABB, NEBB, AABC
- 17 certifications. Right now you've got these good adopters
- 18 who are early adopters of these additional certifications,
- 19 ensuring that they're putting these installations in
- 20 correctly and ensuring the quality control that's
- 21 necessary and to create some new certification requirement
- 22 really disincentives industry from creating their own,
- 23 self policing, creating their own programs like this and
- 24 so it really punishes early adopters by going in a
- 25 completely different direction.

- 1 Thank you.
- 2 COMMISSIONER DOUGLAS: Thank you.
- 3 MR. SHIRAKH: Can I -
- 4 MS. BROOK: Hold on.
- 5 COMMISSIONER DOUGLAS: Oh, I'm sorry. A couple
- 6 of questions for you.
- 7 MS. BROOK: Just a couple of questions for you.
- 8 MR. SHIRAKH: I don't know if you're the right
- 9 person to answer this but I'm going to put it out there
- 10 sometime today. Hydeman mentioned that doing acceptance
- 11 testing requires intimate knowledge of the control
- 12 systems, the energy management control system, you
- 13 simulate a certain condition, control system will respond,
- 14 you monitor the response. My concern is the certification
- 15 programs with actually getting into that level of detail
- 16 when it comes to control systems and the algorithms if
- 17 there's someone here that I can see -
- MR. ENSLOW: That would be something that TABB,
- 19 AABC and NEBB should address. Although that is my
- 20 understanding that that is exactly what they teach their
- 21 technicians is because they're not just teaching testing
- 22 they're teaching balancing and adjusting and in order to
- 23 do that you need to know how these systems work. But
- 24 they'd be more qualified to answer that.
- MR. SHIRAKH: Okay.

- 1 MS. BROOK: I just wanted to clarify that
- 2 California also because California Mechanical Code is by
- 3 and large the Uniform Mechanical Code. It also has
- 4 requirements for tests and balancing.
- 5 We don't think our acceptance tests are tests
- 6 and balance tests. We think that they're control system
- 7 tests and clearly different than tests and balance
- 8 requirements. And we're glad that they're in the
- 9 Mechanical Code. That's really not what we're talking
- 10 about here.
- 11 MR. ENSLOW: Right. My understanding is that
- 12 they're that it's all kind of a subset. A different
- 13 side of the coin but again I think that TABB and NEBB and
- 14 AABC can address why their certifications kind of
- 15 encompass but you guys have to ask them.
- MS. BROOK: Okay. Thank you.
- 17 COMMISSIONER DOUGLAS: All right. Thank you.
- 18 Let's see here. How about Cesar Diaz, Legislative
- 19 Director of the State Building Trades Council?
- 20 MR. DIAZ: Thank you, Commissioner Douglas.
- 21 Cesar Diaz with the State Building and Construction Trades
- 22 Council.
- 23 We are very supportive of the acceptance testing
- 24 and certification proposals that are in front of you. Of
- 25 course we understand that the improper installation

- 1 nullifies much of the investment that California is
- 2 putting into energy efficiency.
- 3 Acceptance testing requirements augments
- 4 standards for performance and basically maximizes the
- 5 energy savings and reduces the costs, both to CALCTP and
- 6 the proposals by the sheet metal workers can accomplish
- 7 that. These programs and training programs are widespread
- 8 throughout California and there are points in the
- 9 investment that goes into training individuals that go
- 10 through these programs goes into the millions. In fact
- 11 jointly, if you look at statewide, apprenticeship system
- 12 is over \$100 million in investment to help get the next
- 13 generation of construction workers trained in the new
- 14 codes and so forth. So these programs are readily
- 15 adapting to these things that can be readily accessible to
- 16 actually address some of the concerns that were raised by
- 17 staff here.
- 18 And I just wanted to point out that the UC
- 19 Berkeley study pointed out a couple of different sections
- 20 here that were relevant. It's the poor quality
- 21 installation of energy efficient equipment that is
- 22 undermining the achievement of energy efficiency goals and
- 23 is directly linked to low wage labor markets which do not
- 24 reward workers or businesses for investments in training.
- 25 Furthermore the study states that "California

- 1 has over 1,000 training programs in these occupations but
- 2 the lack of widespread industry recognized certifications
- 3 leads to confusion and lack of coordination in the
- 4 workforce system."
- 5 So as far as preparing the training, what's out
- 6 there and actually preparing the training curriculum
- 7 towards that. They also recommend that full enforcement
- 8 of codes with strong quality standards for contractors and
- 9 setting high quality certification standards for
- 10 installers and workers.
- 11 So we believe strongly that these proposals here
- 12 achieve those goals and address those recommendations.
- 13 Thank you.
- 14 COMMISSIONER DOUGLAS: Thank you. Dan Magyar.
- 15 Magyar Electric.
- MR. MAGYAR: Thank you. It's Magyar, actually.
- 17 COMMISSIONER DOUGLAS: Oh. Sorry about that.
- 18 Thank you.
- 19 MR. MAGYAR: Dear Commissioners and interested
- 20 public. I have my name is Dan Magyar, owner of Magyar
- 21 Electric. I've been in business as an electrical
- 22 contractor for 8 years. I'm also currently 41 years in
- 23 the electrical trade.
- I wanted to support the value of the CALCTP
- 25 proficiency. I'm currently an advanced lighting control

- 1 certified contractor. During my 40 some years in the
- 2 electrical trade I've encountered very many different
- 3 lighting control schemes. Of those many, these new
- 4 advanced lighting controls are certainly the most
- 5 sophisticated systems out there.
- 6 With the Commission adopting the proposed
- 7 utilization of only certified CALCTP advanced lighting
- 8 control individuals I feel confident that indeed these
- 9 savings projected by the advanced lighting controls can be
- 10 achieved.
- 11 Thank you very much for your time.
- 12 COMMISSIONER DOUGLAS: Thank you. Thanks for
- 13 being here.
- 14 Let's see. Brian Jacoway, Valley Pacific
- 15 Electric.
- MR. JACOWAY: Madam Commissioner, afternoon.
- 17 Ladies and gentlemen. I too would like to reiterate what
- 18 Mr. Magyar said about the CALCTP Program. I'm currently
- 19 five years in business as an electrical contractor here in
- 20 California.
- 21 My experience in the trade goes just shy of 20
- 22 years. In my experience I've seen a lot of these
- 23 installations of so-called advanced lighting controls not
- 24 go so well because there hasn't been proper installation
- 25 and there hasn't been proper acceptance of the installed

- 1 system.
- 2 Having gone through and been certified as an
- 3 installing contractor I feel confident that anybody
- 4 working has a certified technician could install the
- 5 system properly. I also think that as far as a contractor
- 6 is concerned the assurance of a properly installed system
- 7 will mitigate his liability later on down the road when it
- 8 is found out that the system was not properly installed.
- 9 So, therefore, I would like to speak in favor of
- 10 recommendations.
- 11 COMMISSIONER DOUGLAS: Thank you. Thanks for
- 12 being here.
- MR. JACOWAY: Thank you.
- 14 COMMISSIONER DOUGLAS: Tom Meredith, IBEW Local
- 15 340.
- MR. MEREDITH: Thank you, Commissioner. My name
- 17 is Tom Meredith. I'm the President of IBEW Local 340,
- 18 Sacramento, California. We represent 1,500 certified
- 19 electricians in Northern California and I'm here to speak
- 20 in favor of the CALCTP certification and also the making
- 21 sure that you're having the same kind of qualifications to
- 22 do the commissioning.
- 23 Again, you can have the best product in the
- 24 world but if it's not installed and maintained properly
- 25 you're not getting your money's worth out of it. And

- 1 we're seeking to see that California get their best bang
- 2 for their buck.
- 3 Thank you very much.
- 4 COMMISSIONER DOUGLAS: Thank you.
- 5 Ron Mitchell, Bay Area SMACNA.
- 6 MR. MITCHELL: Afternoon. Ron Mitchell with Bay
- 7 Area SMACNA.
- 8 So I'm speaking to a regulation providing the
- 9 Title 24 acceptance, testing forms for commercial HVAC
- 10 buildings be signed off by AABC, NEBB and TABB certified
- 11 technicians.
- Bay Area SMACNA objects to this restrictive
- 13 policy because there are a number of other very qualified
- 14 parties that should also be authorized by the regulation
- 15 to sign off on these forms. Degreed engineers,
- 16 professional engineers, project managers, commissioning
- 17 agents and owners of mechanical contracting firms are all
- 18 imminently qualified and should be included as the signees
- 19 on these acceptance forms.
- 20 COMMISSIONER DOUGLAS: Thank you. I just have
- 21 one question, maybe. I think one of the issues that we're
- 22 trying to grapple with here is that there probably are
- 23 people coming in from a number of different perspectives
- 24 that could be qualified to sign off on the acceptance
- 25 forms but it would also be really beneficial if we could

- 1 identify a way of reducing the rate of improper
- 2 installations by, you know, in short I guess I'm asking
- 3 when you talk about the different areas that people could
- 4 come from, whether they're professional engineers or the
- 5 commissioning background or so on, are you aware of
- 6 certifications that we may want to look at? Or other ways
- 7 to try and address the concern?
- 8 MR. MITCHELL: Well, other than their
- 9 experiences as professional engineers and their
- 10 experience, we're definitely in favor of education and
- 11 at this time I can't speak to anything about another
- 12 certification.
- 13 COMMISSIONER DOUGLAS: All right. Well, thank
- 14 you. I really appreciate you being here. I think Mazi
- 15 has a question for you.
- MR. SHIRAKH: So we heard for a professional
- 17 engineer that's been practicing the only requirement is
- 18 that they actually take the test that's less than a day.
- 19 Do you think that's an unreasonable burden on an engineer
- 20 to go through that process?
- 21 MR. MITCHELL: I'm sorry. I didn't understand
- 22 what -
- MR. SHIRAKH: Well, we heard that, from earlier
- 24 testimony, if there a professional engineer who is out
- 25 there performing his duties under this proposal all they

- 1 have to do is basically take a test to become certified.
- 2 And this is a test that takes less than a day to complete.
- 3 My question is is that an unreasonable requirement?
- 4 MR. MITCHELL: I think that for some firms that
- 5 would be unreasonable. I can't speak to all the
- 6 contractors that I represent but there would be, I'm sure,
- 7 instances where it wouldn't be reasonable.
- 8 COMMISSIONER DOUGLAS: All right. Well, we
- 9 appreciate you being here. Thank you.
- 10 Let's see. I'm just hesitating because
- 11 sometimes I have trouble reading a name so sometimes I
- 12 have to stare at it for a minute. Mark Paavola,
- 13 Administrator, Northern California Valley, SMWTC. Did I
- 14 get that was I in the ballpark?
- MR. PAAVOLA: You had some of the letters
- 16 correct, yes.
- 17 [LAUGHTER.]
- 18 COMMISSIONER DOUGLAS: I'm glad to hear that.
- 19 MR. PAAVOLA: My name is Mark Paavola. I'm the
- 20 Administrator for the Sheet Metal Workers Training Center
- 21 here in Sacramento. Appreciate you taking the time out to
- 22 listen to this.
- 23 I and my organization, we firmly believe that
- 24 there should be some sort of certification and we believe
- 25 that this is the correct matter to do that.

l My	background	has	been –	Ι	was	а	field	service

- 2 technician for 30-some odd years doing exactly what you're
- 3 talking about. Where I worked, I've done a lot of the
- 4 testing as it were, the start up as it were to the
- 5 equipment to make it work as it was supposed to. And,
- 6 ultimately, we know that throughout the course of history
- 7 that it's very rare that it works as advertised and we run
- 8 into that quite a bit.
- 9 Well, you're asking the question about whether a
- 10 professional engineer or who else could do the testing.
- 11 There needs to be some measure that you use to determine
- 12 whether they're qualified or not. Do they have the field
- 13 experience necessary? They may have the book experience
- 14 necessary but do they have the field experience necessary?
- 15 We're discussing now using some of the various
- 16 testing organizations TABB, NEBB and AABC as being
- 17 qualified to do that. They have the training; they have
- 18 the field experience necessary to do this type of work.
- 19 In our training center our TAB technicians not only train
- 20 on the TAB side but they also train the service side. So
- 21 that encompasses all the areas that you need to know to be
- 22 able to perform these start up and verification routines
- 23 as needed. All of our TAB technicians give the education
- 24 that they need.
- 25 I would like to address some of the questions

- 1 you've asked on your thing here, on your list here. For
- 2 example, on 3 you want to know training and certification
- 3 requirements for acceptance testing to help address the
- 4 concerns.
- 5 We know that there's lack of enforcement right
- 6 now. We've had classes at our training center with the
- 7 building inspectors to try and get them up to speed on
- 8 Title 24. They don't have the manpower to do that so they
- 9 file the paperwork. They have no idea what the paperwork
- 10 says. If we bring in some third-party organization that
- 11 gives a level that that person is not only responsible to
- 12 the company they're working for but they're responsible to
- 13 that third-party organization to make sure that you fill
- 14 out those reports correctly. They're not just doing it in
- 15 the office. So that you have a third-party now that's
- 16 watching out now for that individual that's doing that
- 17 test. We know that the building department inspectors are
- 18 overloaded right now so they can't do that type of work.
- 19 So you get a lot of value from having that third-party
- 20 organization overseeing these people who are doing the
- 21 testing at that point.
- I can't comment on a lot of these things because
- 23 they're in regard to lighting and so forth and there's
- 24 other people who can cover some of these other areas.
- 25 Number 8, for example, they want to know that -

- 1 how are they uniquely qualified for type of thing? Well,
- 2 again, the training that they receive. Everybody talks
- 3 about a TAB technician. They think they're just walking
- 4 around with an airflow hood measuring things. That's not
- 5 true because there was a question about the controls,
- 6 having intimate knowledge of the controls. There's nobody
- 7 that knows every control that they walk into because
- 8 there's 20-30-40 different manufacturers of controls. But
- 9 they are qualified to know how to use that control in the
- 10 sense that they need to be able to start that equipment
- 11 up. That's what the TAB technician has to know. Knowing
- 12 that they can then start up that equipment. They can
- 13 check the performance of that equipment. That's what
- 14 we're discussing right now. They have the training and
- 15 the education. Are they complete? They're the most
- 16 complete out there. Let's put it that way. What you're
- 17 dealing with right now.
- 18 You're alluding to how do we verify that the
- 19 professional engineers and some of the superintendents,
- 20 how do we qualify them? That's a tough one to do. That's
- 21 where the certification comes into play. Where you have
- 22 the certification. That they have to have that piece of
- 23 paper that shows that they've at least got this
- 24 qualification. Because how do you superintendent? You
- 25 say all superintendents can do the testing. How do you

- 1 know that superintendent is qualified?
- Those are issues that you're going to encounter.
- 3 Specifically on 9, again, you're talking about if they're
- 4 not certified how do you know that they have the skillset?
- 5 What does it take to be an HVAC contractor in the State of
- 6 California? Passing the contractor's exam. Does that
- 7 qualify them do to this type of testing? Absolutely not.
- 8 I received a contractor's license when I was about 30
- 9 years old. Could I have done this work? Absolutely not.
- 10 I passed the test. That didn't qualify me to do this type
- 11 of work.
- 12 Again, licensing a mechanical engineer. They
- 13 designed the equipment. Do they have the field experience
- 14 necessary to be able to go out and turn on that piece of
- 15 equipment? Maybe. Maybe not. How do we verify that?
- 16 That would be through this testing whether it's AABC, TABB
- 17 or NEBB type of organization.
- This is how we we get the start in this
- 19 because we know there's been a tremendous history in the
- 20 State of California. That was mentioned earlier, about
- 21 the economizers not working. Why don't we fix this?
- 22 Let's start with a program that we start to fix this and
- 23 build from there? We're not going to fix this issue in
- 24 one meeting or one organization but let's start with a
- 25 base that actually works and then we can build from there.

- 1 We can't get the whole state, make the whole state happy.
- 2 That's not going to happen but if we start with one area,
- 3 make it work, show that it works correctly and show that
- 4 we can actually prove that it improved, that we got the
- 5 efficiency that we got out of it, then we can build from
- 6 there.
- 7 If we start small with what we're proposing
- 8 today I think would be a benefit for everybody. I could
- 9 go on and on but I don't want to take up your guys' time.
- 10 COMMISSIONER DOUGLAS: Well, thank you. I don't
- 11 have any questions but -
- MS. BROOK: I have a question.
- MR. PAAVOLA: Yes.
- 14 MS. BROOK: Two things. One, do you know if the
- 15 current TABB certifications actually train on our Title 24
- 16 Acceptance Test and the second question is do you think
- 17 that they ought to?
- MR. PAAVOLA: In our training center we do. I
- 19 can't speak to all the training centers but in our
- 20 training center we do. And I believe most of them do
- 21 cover that. I know that in our training center we cover
- 22 that with both our service and TAB testing. Our TAB
- 23 training. Both of them cover Title 24.
- MS. BROOK: So it's part of the certification.
- MR. PAAVOLA: It's not part of the

- 1 certification. It's part of the training.
- MS. BROOK: Okay.
- 3 MR. PAAVOLA: But as far as the certification
- 4 there's other individuals here that can speak quite deeper
- 5 into the certification question.
- 6 MS. BROOK: Okay. So actually I think that's a
- 7 really important clarification and I think we need to
- 8 understand that. That you're talking about training your
- 9 professional groups -
- MR. PAAVOLA: Right.
- 11 MS. BROOK: To specifically perform our and
- 12 that's what we want. I mean and I think that's what Mark
- 13 was talking about -
- MR. PAAVOLA: Absolutely.
- MS. BROOK: Whether you're an engineer or a
- 16 commissioning provider or a TAB technician, we want you to
- 17 be trained on our test. How do we make that happen?
- MR. PAAVOLA: Correct.
- MS. BROOK: I think that -
- MR. PAAVOLA: I would agree.
- 21 COMMISSIONER DOUGLAS: Actually, Martha, you I
- 22 think at this point it would be helpful I'll call up the
- 23 different certification agencies and we can ask some
- 24 questions directly of them. I was going to do that at the
- 25 beginning and then I thought well maybe I'll do that later

- 1 but I think now's the time. Anyway, thank you for your
- 2 comments.
- MR. PAAVOLA: You're welcome.
- 4 COMMISSIONER DOUGLAS: Let me ask Tom Meyer with
- 5 NEBB, if you're here, and obviously if any of these people
- 6 stepped out of the room we'll catch them later. But maybe
- 7 you can help us and give us some background in the NEBB
- 8 certification, the extent to which it teaches to Title 24,
- 9 who tends to come into it, that sort of thing.
- 10 MR. MEYER: Okay. I'm Tom Meyer. I am the
- 11 brand new, this is my first working day, and I'm serious,
- 12 as the Technical Director. But it's not my first day in
- 13 this industry and because I'm the new fish I should
- 14 probably explain my credentials so you know where I'm
- 15 coming from.
- 16 I'm the Secretary and in-coming Vice Chair of
- 17 the Consultative Council under the National Institute of
- 18 Building Sciences, also known as NIBS, who will provide
- 19 reports and technical support to Capitol Hill and the
- 20 White House. I am the Vice Chair of Guideline 0 which is
- 21 the commissioning process for ASHRAE. I sit on ASHRAE
- 22 90.2. I have for three years. That is the residential
- 23 building standard. My colleague was on 90.1 which is
- 24 commercial. And that's significant. We'll get to that in
- 25 a second.

- I was six years as the ASHRAE liaison to USGVC
- 2 so I kind of have the technical and lead mix and
- 3 experience in that. I'm the Chair of Standard 134 and
- 4 TC7.4, currently. I co-wrote the building code for Kuwait
- 5 which was accepted into law in 2011. I co-wrote an 800
- 6 contact residential energy audit reports for the
- 7 Department of the Interior. I wrote the sustainability
- 8 policy for the Turkish Government. I'm on an ASHRAE panel
- 9 writing the Best Practices for Commercial Buildings which
- 10 includes energy auditing and testing. So, Level 1 and
- 11 Level 2 and Level 3. I was on a panel put together by
- 12 NREL for KSAs for commercial energy auditors. I am the
- 13 current chair of the Educational sub-committee for WHPA.
- 14 So that sort of lets you know that my backgrounds in this
- 15 general direction even though this is my first day.
- So, if I have to refer some questions to the
- 17 experts over here there's a fellow, a young fellow, with
- 18 a laptop that's got a lot of the answers. He's, you know,
- 19 the old story is is that my brother and I know
- 20 everything. Well, meet my brother.
- NEBB is for this proposal because it makes
- 22 sense. Why certify? And there's been some very good
- 23 discussion over who's qualified, who isn't qualified,
- 24 what's the track record been up to this point?
- 25 Madam Commissioner, I think what we're looking

- 1 for is the end result. We don't care how we get there we
- 2 just want to get there and that's efficient buildings that
- 3 run correctly and how do we get there? Well, that's what
- 4 the question we're trying to answer is is maybe having
- 5 people that do the testing would be useful. The question
- 6 is why certify? It's not your knowledge. It's the
- 7 consistency of the process. Okay. You can have
- 8 experience skill and education but that doesn't guarantee
- 9 consistent and desired results. People who learn,
- 10 followed the son, the older guy, the younger guy,
- 11 sometimes they form bad habits. Okay. Also,
- 12 traditionalism isn't always the best way because anybody
- 13 in our business knows you go to sleep one night and the
- 14 next night everything's changed because we're moving at
- 15 the speed of green right now, and it's 90 miles an hour
- 16 with your hair on fire.
- 17 The next thing is that certification leads to
- 18 accountability. NEBB has two different types of testing.
- 19 We test and certify professionals and we test and certify
- 20 technicians. So we make a distinction between them. The
- 21 other point I want to make before I start answering
- 22 specific questions is my credentials are both in
- 23 commercial and residential. I said this would lead up to
- 24 something. Both commercial and residential systems.
- 25 Buildings are systems. We have to think of them in terms

- 1 of systems not just buildings. They're not components.
- 2 They work together as a system. We have to have system
- 3 specialists. Residential systems and commercial systems
- 4 are completely different. ASHRAE recognizes that when
- 5 they distinguish between 90.1 that my colleague sits on
- 6 which is commercial buildings, 90.2 which I sit on which
- 7 is residential. We recognize the complete disparity
- 8 between skillsets and design technique. Now, there's some
- 9 residences that we call mini-palaces that qualify as
- 10 commercial buildings but those are the exception. Just as
- 11 the fellow from Taylor Engineering has great credentials
- 12 but he's an exception. We're talking about the bulk
- 13 that's out there. How do we control the bulk? Not the
- 14 exceptions.
- 15 And I believe that putting unqualified or
- 16 underqualified people puts them in a horrible position.
- 17 If they have minimalist training and they run into a
- 18 system that they don't understand or they run into reports
- 19 or findings that they don't understand they're in a
- 20 horrible position. They either have to sign the building
- 21 off and hope nobody catches them or they have to go to
- 22 their boss and say we're not going to get paid. Or go to
- 23 the building owner and say this building is not
- 24 acceptable. Nobody wants to in our industry we believe
- 25 in killing the messenger. Trust me.

- 1 So if they "pencil whip it" we're defeating the
- 2 whole purpose that we're here. So we need to have
- 3 qualified people. We need to have the engineers and the
- 4 technicians and everybody else prove that they understand
- 5 the process and anybody that's in the room that's Lead AP
- 6 qualified understands that the LEAD AP doesn't mean that
- 7 you know how to design green buildings. It means that you
- 8 understand the process of designing green buildings. And
- 9 that's what I want us to focus on. Is we're looking at
- 10 the process to get to the end result which is a properly
- 11 built and maintained building. I'm sorry, I didn't mean
- 12 to get off on my soapbox but I'm passionate about this as
- 13 everybody else in the room is.
- 14 There were some questions that you had, ma'am.
- 15 Specifically.
- MS. BROOK: Well, we were interested to
- 17 understand if your NEBB certification actually trains
- 18 people on how to perform the Title 24 acceptance test?
- 19 MR. MEYER: Okay. NEBB is broken into 25
- 20 chapters and of course the California chapters would be
- 21 the ones to adapt local conditions because every
- 22 geographical area has its own needs and practices, okay.
- 23 Now our standardized national test is not geographically
- 24 oriented. Can we come up with one that would meet the
- 25 Title 24 requirements and put for California use? Like we

- 1 used to see when we were kids on the cars, you know,
- 2 stamped on the engine. Ford sale in California. Sure.
- 3 We can do that. That's not a problem because you have
- 4 certain needs. But I want to caution you that although
- 5 California has Title 24 California has some very
- 6 interesting geographic and climatic issues that doesn't
- 7 really lend itself to, you know, simple answers. For
- 8 example, microclimates. I teach a lot and microclimates -
- 9 I use LA as an example and I'm not sure that we can really
- 10 come up with a cookie cutter that can be perfect even if
- 11 we address Title 24. Did that answer your question,
- 12 ma'am?
- 13 COMMISSIONER DOUGLAS: I had a couple of
- 14 questions -
- MR. MEYER: Yes, ma'am.
- 16 COMMISSIONER DOUGLAS: For you or your brother
- 17 with the laptop.
- 18 [LAUGHTER.]
- MR. MEYER: Oh, by the way it's Chris that's
- 20 over there with the laptop.
- 21 COMMISSIONER DOUGLAS: Hi Chris. Can you tell
- 22 me who is eligible to get a certification from NEBB?
- MR. RUCH: [Indiscernible]
- 24 COMMISSIONER DOUGLAS: If you could come to the
- 25 microphone. To get a certification that would allow

- 1 somebody to do an acceptance test.
- 2 MR. RUCH: Thanks. Chris Ruch. I'm the
- 3 Operations Manager with Final Air Balance.
- 4 I had been working on a matrix that shows all
- 5 three organizations on the same page and going to each
- 6 organization and talking to them. Pretty much
- 7 specifically for this so that way after hearing the
- 8 different organizations if you wanted to kind of hear them
- 9 all at once and what the numbers are I could give them to
- 10 you. So did you want to know specifically for NEBB the
- 11 technician?
- 12 COMMISSIONER DOUGLAS: Yeah. That'd be great.
- MR. RUCH: Okay. So for NEBB for the technician
- 14 you have a couple of different options. You have 4 years
- 15 of TAB fieldwork or 2 years of TAB fieldwork and a
- 16 completion of a NEBB home study TAB technician course or
- 17 completion of an equivalent TAB technician program.
- 18 For the supervisor you would be looking at an
- 19 engineering degree and 2 years of supervisory experience
- 20 in TAB or an associate degree in engineering technology
- 21 and 4 years of supervisory experience in TAB or 4 years of
- 22 experience in TAB and 4 years as supervisory.
- 23 COMMISSIONER DOUGLAS: When you say experience
- 24 in TAB do you mean experience as a TAB-certified
- 25 contractor or do you mean -

- 1 MR. RUCH: For me you'd really have to ask that
- 2 directly to the agencies -
- 3 COMMISSIONER DOUGLAS: I'll ask that.
- 4 MR. RUCH: But from my own experience of working
- 5 with engineering firms that I've worked for as an in-house
- 6 balancer they were looking at it as 4 years directly
- 7 working with the TAB technicians.
- 8 COMMISSIONER DOUGLAS: Okay. All right. Can
- 9 you tell me how many times, just going back to NEBB,
- 10 trainings are offered? I heard something about online but
- 11 what locations, how hard or easy it is to get certified?
- 12 MR. RUCH: Yeah. I can speak directly to that.
- 13 For NEBB specifically a test can be scheduled at any time.
- 14 It is an online test so usually for my guys I send them to
- 15 one office in the Bay Area. They'll go down there and sit
- 16 with a proctor and take the test.
- 17 COMMISSIONER DOUGLAS: What does it cost to take
- 18 a test?
- 19 MR. RUCH: Sure. For the NEBB test it has a
- 20 \$250 testing fee and then it should also be mentioned that
- 21 there is an ongoing requirement which is important. It's
- 22 \$25 a year plus the chapter fee.
- 23 COMMISSIONER DOUGLAS: Okay. \$25 a year is
- 24 pretty reasonable. Is the chapter fee in that range of is
- 25 the chapter fee -

- 1 MR. RUCH: I believe the chapter fee is more
- 2 substantial so the chapter fee you'd have to ask for
- 3 specifics on that.
- 4 COMMISSIONER DOUGLAS: All right. How many NEBB
- 5 trained people are there in California?
- 6 MR. RUCH: Sure. For number of certified
- 7 technicians do you want me to read them all out for all
- 8 three certifications right here for these numbers? If
- 9 that would be easier.
- 10 COMMISSIONER DOUGLAS: That would be great.
- 11 That'd be easier.
- MR. RUCH: Okay. For TABB, your TABB, you're
- 13 looking at 705. For NEBB, you're looking at 80. And for
- 14 AABC, 74.
- 15 And if we go to the Supervisor. For TABB,
- 16 you're looking at 186. For NEBB, 84. And 24, TBE. I
- 17 apologize for the blanket use of Supervisor. Each one has
- 18 their own name for Supervisor.
- 19 And then as contractors. Number of certified
- 20 contractors for TABB in California, 34. NEBB, 38. And
- 21 AABC would be 11 companies but keep in mind that's also 15
- 22 offices. So.
- COMMISSIONER DOUGLAS: Okay. So I guess I'd be
- 24 interested in knowing that if I'm in Redding trying to
- 25 build a building and, you know, can I find someone in the

- 1 Yellow Pages. Do I have to fly somebody in from the Bay
- 2 Area? And can you give us a sense of how many locations
- 3 in California would have access to people with these
- 4 certifications?
- 5 MR. RUCH: I can speak to my own company -
- 6 COMMISSIONER DOUGLAS: Okay.
- 7 MR. RUCH: That I work for. We service anywhere
- 8 in California. We just did a job at Sutter Coast, which
- 9 is a 7 hour drive, Sutter Coast Hospital. Redding. Any
- 10 remote area of California we go to frequently.
- 11 COMMISSIONER DOUGLAS: All right. I think those
- 12 are my questions.
- MR. MEYER: To just make it a little bit clearer
- 14 the nature of the beast with this type of work is it's not
- 15 unusual to have somebody come in from a fairly long
- 16 commute.
- Now I do need to make one point about NEBB
- 18 specifically is that their pilot programs for online
- 19 certification, online training, online continuing
- 20 education and I'm the reason that's the reason they
- 21 hired me is that we're changing that and make that more
- 22 available, more immediate and cheaper. And that actually
- 23 is not a result of that hearing. It's because we know
- 24 that's what's necessary in this industry. Do you have any
- 25 questions, sir? No? Good.

- 1 COMMISSIONER DOUGLAS: Just one more question I
- 2 guess. So somebody walks in with very good
- 3 qualifications, say for the supervisor certification,
- 4 what's involved for them to get certified? Just start to
- 5 finish. Let's say they pick up the phone and, you know -
- 6 MR. MEYER: Okay. They have the experience and
- 7 it's discoverable experience, then it would basically be
- 8 the certification exam. See, as Chris pointed out it's a
- 9 mixture of education down to experience. And as the
- 10 education we're looking for an optimum mix of the two.
- 11 Okay. And the only way that we can we have to prove the
- 12 experience. We have to prove the basic education and then
- 13 they have to prove that they understand the process and a
- 14 certain technique in the process.
- 15 COMMISSIONER DOUGLAS: Go ahead.
- MR. SHIRAKH: We've been focusing on engineers
- 17 but what if there's a commissioning agent who's not a
- 18 registered engineer but who has been doing this for the
- 19 past 10 years or so. So what's the process for them to
- 20 become -
- MR. MEYER: The same.
- MR. SHIRAKH: And same would be?
- 23 MR. MEYER: They would have to demonstrate their
- 24 experience, any education. This would have to be
- 25 discoverable and then they would have to sit for the exam.

- 1 MS. BROOK: But I heard that some of the
- 2 requirements were actually connected to working under the
- 3 TABB group and a commissioning agent wouldn't have the
- 4 experience -
- 5 MR. MEYER: I believe that was a specific -
- 6 wasn't that specifically for TABB, Chris?
- 7 MR. RUCH: [Indiscernible]
- 8 MR. MEYER: Right.
- 9 COMMISSIONER DOUGLAS: Okay. That needed to be
- 10 on the record. For the record what was said is that's an
- 11 option. There's three options for NEBB.
- MR. MEYER: Yes. There's three options -
- 13 there's three in-take options. It might make things
- 14 easier, ma'am, if I ask Chris to email this to the
- 15 Committee that can become part of the record and it'll
- 16 also be easier for you to see it.
- 17 COMMISSIONER DOUGLAS: Sure.
- 18 MR. MEYER: I apologize. I had great
- 19 intentions. I have it on a memory stick but that doesn't
- 20 do us any good.
- 21 COMMISSIONER DOUGLAS: All right. Well, thank
- 22 you. I guess I have maybe one more question -
- MR. MEYER: Yes, ma'am.
- 24 COMMISSIONER DOUGLAS: And I see somebody else
- 25 may be offering clarification on this. You know. Can you

- 1 help me understand, and I'll ask TABB and AABC this as
- 2 well, but kind of how NEBB is different than TABB and AABC
- 3 or not different as the case may be? Or am I really just
- 4 treading in areas where I don't want to know?
- 5 [LAUGHTER.]
- 6 MR. MEYER: I think you may be better off asking
- 7 Coke and Pepsi and Dr. Pepper -
- 8 COMMISSIONER DOUGLAS: All right. All right.
- 9 [LAUGHTER.]
- 10 COMMISSIONER DOUGLAS: So it is substantially
- 11 the same service. It's just a matter of which one tastes
- 12 better to you. Is that it? Okay. Thank you.
- MR. MEYER: Put overly simplification, yes
- 14 ma'am.
- 15 COMMISSIONER DOUGLAS: All right. Thanks. Go
- 16 ahead.
- MR. SHIRAKH: So just following through with
- 18 what the Commissioner said, are the certification
- 19 requirements essentially the same across the three or -
- 20 and if there's a substantial difference we need to
- 21 understand that.
- MR. DE LEON: My name's Art De Leon. I'm the
- 23 President of Final Air Balance Company and I am a NEBB
- 24 certified company and Supervisor.
- 25 There's in the scope of I'm also certified

- 1 in TABB. So I'm NEBB certified and I'm TABB certified.
- 2 My apprenticeship and my first 12 years before I started
- 3 my company I was with an AABC firm. They're all the same
- 4 in academics. What's different is they just have slightly
- 5 different rules and with the AABC you have to be
- 6 completely independent, you can't be associated with
- 7 mechanical, manufacturer and what have you. With NEBB you
- 8 NEBB and TABB are the same where you can be a contractor
- 9 and have a certification with the company as long as you
- 10 have a supervisor and a technician. That's the core,
- 11 really, on -
- 12 MR. SHIRAKH: So some of the details are
- 13 different but the general requirements for education,
- 14 experience and testing is essentially the same?
- 15 MR. DE LEON: They're really the same. Yeah. I
- 16 could go take a test on each one of them and it would be
- 17 identical. It's the same material, really. Practical and
- 18 knowledge.
- 19 COMMISSIONER DOUGLAS: All right. That's really
- 20 helpful. Thank you.
- MR. DE LEON: You're welcome.
- COMMISSIONER DOUGLAS: While you're here, if you
- 23 want to make your public comment now you're welcome to
- 24 since you're here.
- MR. DE LEON: Okay. Thank you.

- 1 My public comment would be you're going to hear
- 2 a lot of technical. The technicality of the TAB and the
- 3 performance testing and documentation but I also wanted to
- 4 hit on a point where, as an owner, I've been in this
- 5 industry for 23 years, been an owner for 11 years up here.
- 6 I started my career down in the LA area, moved up here in
- 7 2000, started my company and so I've worked from San
- 8 Diego to Yreka. I just did a job up there at Sutter
- 9 Coast. I've worked at I've done thousands of jobs. And
- 10 one thing as an owner we have insurance and the
- 11 insurance really we don't have a product that we sell.
- 12 We just have a service. And our insurance, why do we have
- 13 to have \$1 million insurance, \$2 million aggregate,
- 14 minimum, on jobs. And it's not because of our product
- 15 we're insuring. It's our men and how we do things out in
- 16 the field.
- I look at the training because I also went
- 18 through the HERS training, by the way. I did all three of
- 19 those. The training for my NEBB and my TABB was 8 years
- 20 of experience and studying for a year solid, weekends,
- 21 everything, to get my NEBB and TABB. With my HERS Rating
- 22 I went in for three consecutive I did the residential.
- 23 The three of them and it took me 6 days to get those.
- 24 What I look at, as an owner, and like I was
- 25 saying with the insurance I'm getting nervous here -

- 1 it's real simple to look at a book and like Mark was
- 2 saying from Hydeman. It's very difficult to this day when
- 3 I send guys out on jobs when you look at a book and it
- 4 tells you how to test the system. But when you actually
- 5 go out to the job it's very complex. And to this day when
- 6 I send my guys out to the job who are certified, within my
- 7 company I have 8 guys and I have over 75 years of
- 8 experience with those 8 guys in testing, adjusting,
- 9 balancing. It is still difficult I'll still get calls
- 10 from guys with 28 years of experience, "Art, how do you
- 11 want me to do this as a supervisor. I can do it this way,
- 12 I can do it this way, I could do it this way but which way
- 13 is going to be the most accurate that we're going to be
- 14 putting our name and our stamp on?" And we go into
- 15 buildings where I've been working at Rockwell where
- 16 they're making the ships for the bombs and if you have to
- 17 burp or belch in the room you have to go to the corner.
- 18 The room is so clean.
- Now I go to hospitals, they're doing am I
- 20 taking too long?
- 21 Basically the point I'm trying to make is it's
- 22 not just about testing it's experience that you've that
- 23 is accumulative since 1965 when the AABC started to right
- 24 now, years and years of passing down an experience of
- 25 jobs, when you go out to the job there's a lot of dangers

- 1 that you can be effecting in the surrounding area. And
- 2 not just the fan that we're testing. That's my biggest
- 3 fear as a company owner and what my insurance is to cover
- 4 is what am I going to do when my guys testing this fan but
- 5 it could be affecting his area in the welding.
- 6 So it's -
- 7 MR. SHIRAKH: One quick question.
- 8 MR. DE LEON: Sure.
- 9 MR. SHIRAKH: You mentioned that you have
- 10 certification from two of these organizations, NEBB and
- 11 TABB, is there some advantage of having multiple
- 12 certifications? Does that warrant some advantage?
- MR. DE LEON: No. But some engineers on the
- 14 specifications might say we want AABC only or we want NEBB
- 15 only or we want TABB only or they want NEBB and AABC or
- 16 they want NEBB and TABB. I'm doing the California Food
- 17 and Ag Buildings. I do it every twice a year and their
- 18 specs say NEBB and TABB. So that's the only reason. It's
- 19 not specific. Believe me in knowledgebase they are all
- 20 the same. You have to know the same amount.
- 21 COMMISSIONER DOUGLAS: That's really helpful.
- 22 Thank you.
- MR. DE LEON: You're welcome.
- 24 COMMISSIONER DOUGLAS: Thanks for coming up.
- MR. BREHLER: If I could just add -

- 1 COMMISSIONER DOUGLAS: Oh, sorry.
- MR. BREHLER: As a matter of housekeeping. Mr.
- 3 Meyer, or anybody else in the room who hasn't submitted
- 4 their written comments yet, the Public Notice has the
- 5 instructions for submitting them to the docket. Thank
- 6 you.
- 7 COMMISSIONER DOUGLAS: Thank you, Pippin.
- 8 All right. I'll ask for Gary Andis, the
- 9 Director of TABB.
- 10 MR. ANDIS: Good afternoon. Give you a little
- 11 bit of the history of what I've dealt with over the years.
- 12 I've been in the business 39 years. Started back in the
- 13 '70s. I was a factory rep out of Syracuse, New York in
- 14 the late '80s, early '90s. Here in California in 1994 I
- 15 came when Title 24 was kind of getting started. Our
- 16 computers were operating on 9 megahertz for those of you
- 17 who can remember those days. And in the Title 24 we were
- 18 doing Title 24s for California. I have to give credit for
- 19 one plan inspector in Morgan Hill, California. I despised
- 20 it. Because he came right here in this room. Every time
- 21 we had a CEC meeting he showed up. When we came down to
- 22 do the Title 24, in residential if I put shade co
- 23 efficiency in for drapes he would mark on it for the
- 24 building inspector and when the building inspector got to
- 25 the job I had to have drapes in the residential house for

- 1 him to sign off on.
- 2 That is the kind of inspectors that I would like
- 3 to see throughout California. Those were special. But
- 4 those definitely come around. And California has got some
- 5 of those but unfortunately I don't think there's enough of
- 6 them.
- 7 As far as TABB, I've got to say that I'm
- 8 certified in TABB, have been for years. I also hold a
- 9 certification from AEE, Associated Energy Engineers. The
- 10 engineers firm knew that they had everyone educated to
- 11 what needed to be done but they also knew that a lot of
- 12 their engineers didn't have the hands on to execute the
- 13 validation within the field. So AEE started a
- 14 certification under TABB. Unfortunately, most engineers
- 15 said, "All I want is the report. I don't want to have to
- 16 go into the field and do it. I went to school I don't
- 17 want to do that." So AEE has just dropped their CTAB
- 18 certification so it no longer exists.
- 19 Our TABB certification is really unique within
- 20 itself because when you ask me about the certification I'm
- 21 going to be able to address it. When you ask me about the
- 22 training I'm going to have to refer to the gentleman on my
- 23 right because TABB is unique because its ISO 17024 which
- 24 is an international standard and is policed by ANSI. So
- 25 we can only do certification. We do not do training. We

- 1 create the job task analysis and we create the
- 2 knowledgebase. Now the job task analysis and the
- 3 knowledgebase is what you're going to see pretty much
- 4 across the board with all three certifications. Then the
- 5 training is based on those job task analysis and
- 6 knowledgebase.
- 7 There was a question, "Do you train specifically
- 8 to the forms of Title 24?" And I would have to say we do
- 9 not across the nation. As it's already been proven here
- 10 locally that training is done but that's done on a
- 11 training process. I will tell you that our knowledgebase
- 12 covers every aspect that it would take to fill out the
- 13 forms on a technical aspect but to lay the form down it
- 14 does not. In other words I can't tell you what Line 15 is
- 15 but the technical knowledgebase is within every one of our
- 16 knowledgebases that we produce.
- 17 TABB has actually a certification for the
- 18 contractor. It has a certification for the supervisor and
- 19 the technician. To be a contractor you must employ
- 20 supervisors and technicians in order to be a certified
- 21 contractor. So those give you kind of a unique set up.
- 22 The supervisor has a criteria that they can be. It's one
- 23 of four. They can have college degrees and have
- 24 experience in the field or they can be certified within
- 25 the tech part and they can come in and take the exam. Our

- 1 technician exam is primarily based on a written exam and a
- 2 performance exam so they not only have to show that they
- 3 have the education but they have the quality to perform
- 4 everything with their hands. Some other certifications
- 5 are NATE and so I'm on the service side as well. So in
- 6 saying that when you get into the technician certification
- 7 you have to have the hands on. You have to understand in
- 8 the NATE certification that I hold, and there's 6 or 7 of
- 9 them, it's pretty simple. They'll tell you across the
- 10 board, "Add up the air that's in the grills and that's
- 11 what goes through the system." Commercial systems don't
- 12 operate that way. You have diversity and sometimes it can
- 13 be as much as 35-40 percent and that's way out there.
- 14 You've got VAV systems. There's very few certifications
- 15 that ask questions within built-up systems. Most of these
- 16 built systems are either split systems or packaged units.
- 17 You have the dry side or you have the wet side. These
- 18 three certifications along with TABB are the only ones
- 19 that bring the dry and the wet together for one
- 20 certification.
- 21 We have prepared answers to all these questions.
- 22 If you want me to I can read through them all but some of
- 23 them's been covered. It's entirely up to you. If you'd
- 24 like to ask questions I can answer them.
- 25 COMMISSIONER DOUGLAS: Thank you. If you've

- 1 prepared answers to all the questions, I really appreciate
- 2 it. We'll look forward to getting them in writing.
- 3 Martha, Mazi do you have any questions.
- 4 MS. BROOK: [Indiscernible] Oh, sorry. We
- 5 would like to see the responses to those questions. If
- 6 you can provide them that will be very helpful.
- 7 MR. ANDIS: Okay. We will definitely clean
- 8 these up. They went through counsel this morning and just
- 9 got here and I've only got them on the iPad. I didn't
- 10 even get them printed off.
- 11 MS. BROOK: We'll take the iPad. That works.
- 12 [LAUGHTER.]
- MR. ANDIS: You're going to have to talk to this
- 14 quy over here on that. But we can definitely clean them
- 15 up and if there's any questions that anyone has on the
- 16 certifications, be more than happy to answer any of them.
- 17 MR. SHIRAKH: [Indiscernible]
- MR. ANDIS: We do.
- 19 COMMISSIONER DOUGLAS: All right. Well,
- 20 appreciate you being here. Thank you very much. We'll
- 21 look forward to getting the written answers to the
- 22 questions.
- 23 And let me ask Jim Taylor from AABC to come up.
- MR. TAYLOR: Hello. I actually came here just
- 25 to represent the AABC and answer any questions you had

- 1 about the certification.
- 2 I'm not here to provide a presentation about why
- 3 we think we should be here. I've been a TAB contractor
- 4 since 1992 with the same company and then all of my work
- 5 in Northern California so, by default, we've been filling
- 6 in a lot of the MEC sheets since about 2005.
- Really, you know, aside we've always been the
- 8 most qualified left on the job to fill out the form.
- 9 That's why we've done it and the reason I kind of go with
- 10 experience is the basis of all of our technicians and the
- 11 basic of AABC certification. Now Art had mentioned AABC
- 12 and I think we had also talked about the size of AABC. We
- 13 are the smallest. We are the oldest though. We were
- 14 established in 1964 by mechanical engineers that were
- 15 designing systems and weren't getting the performance out
- 16 of them when all was said and done. So they came up with
- 17 a set of standards and the AABC was born.
- 18 So in the bylaws they realized it took a lot of
- 19 experience to understand the systems and put them together
- 20 and get them operating at the end. So AABC, I can speak
- 21 only mostly for the AABC, although we are by choice union
- 22 contractors. We're not required by AABC to be union
- 23 contractors. We choose that and most of my technicians
- 24 that I manage get the benefit of getting TABB education.
- 25 And the AABC provides basically I manage the training

- 1 for our technicians as well as the field experience and
- 2 AABC wants 8 years of experience and what they dictate as
- 3 experience is either field experience or accredited
- 4 engineering school. So if you're a four year accredited
- 5 engineer you only need 4 years of experience to become a
- 6 test and balance engineer. I went the long way. I had a
- 7 business degree so I had 8 years of experience before I
- 8 could apply and take the test and balance engineer test so
- 9 very proud of that. I've earned that from the school of
- 10 hard knocks in just doing very diverse application
- 11 projects and I think that's a very representative sample
- 12 of how the AABC functions.
- 13 So do you have any direct questions about the
- 14 AABC and our certification?
- 15 COMMISSIONER DOUGLAS: Are you planning on
- 16 submitting anything in writing responding to these
- 17 questions or should we just ask some of them now?
- 18 MR. TAYLOR: Ask them now. I really just came
- 19 here as a courtesy.
- 20 COMMISSIONER DOUGLAS: All right. All right.
- 21 So let me just ask how so how does somebody become
- 22 certified under the AABC?
- 23 MR. TAYLOR: Okay. The current requirements are
- 24 is that you seek employment with an AABC company. Our
- 25 membership is also that we have to be, since we're union

- 1 affiliated, we have to get them into the apprenticeship
- 2 program. In our instance there's two levels. That's not
- 3 required though. And there is the experience gained
- 4 through four years of field experience working on diverse
- 5 systems and working for a diverse group of engineers as
- 6 well as the home study test and at the end of that process
- 7 you get it's an 8 hour test or a technician level
- 8 certification. And that continues on 4 more years to get
- 9 the test and balance engineer to be able to apply to take
- 10 the test for test and balance engineers' certification.
- 11 COMMISSIONER DOUGLAS: Okay. Great. And what's
- 12 the number and, if you can say location or rough location,
- 13 of people who meet the certification requirements of AABC
- 14 in California or nationwide?
- 15 MR. TAYLOR: Actually, the gentlemen Chris -
- 16 COMMISSIONER DOUGLAS: Oh. You've got that -
- MR. TAYLOR: He threw that data out there.
- 18 COMMISSIONER DOUGLAS: Oh. That's fine.
- MR. TAYLOR: I believe he's accurate. There's
- 20 74 certified technicians.
- 21 COMMISSIONER DOUGLAS: Okay. Great.
- MR. TAYLOR: So we're a very small agency.
- 23 COMMISSIONER DOUGLAS: Okay. Good. Mazi or
- 24 Martha, any other questions?
- 25 MS. BROOK: When you provide training in

- 1 California do you train them on our acceptance test?
- MR. TAYLOR: We do not. AABC is a national -
- 3 actually international association and so it's very
- 4 specific to the TAB contractors in California to take on
- 5 that.
- 6 MS. BROOK: Okay.
- 7 MR. TAYLOR: And I've never actually, to be
- 8 honest with you, most of our technicians that have the
- 9 aptitude to do our trade are very good on picking up on
- 10 those forms. They're very versed in the usage of that
- 11 equipment. Since commissioning is such a hot topic in the
- 12 industry now. Commissioning assistants as a TAB
- 13 contractor as well as doing their own commissioning is
- 14 very similar.
- MS. BROOK: Okay.
- MR. TAYLOR: So the MEC sheets are, in my
- 17 opinion, a functional performance test.
- MS. BROOK: All right. Thank you.
- 19 MR. SHIRAKH: And specifically you teach your
- 20 students how to do test related to control systems?
- MR. TAYLOR: Yes.
- MR. SHIRAKH: Energy management systems?
- 23 MR. TAYLOR: Yes. To be successful as a TABB
- 24 contractor we get a very diverse we see all types of
- 25 control sequences as well as software so we get a very

- 1 diverse I don't know of anybody else in the industry
- 2 that really sees that diverse of an application of HVAC
- 3 systems. AABC, I think, the only thing I'd like to
- 4 comment also is that we are independent and that we're not
- 5 affiliated with any design engineers, installing
- 6 contractors and so that was one of the cornerstones and
- 7 that's one of the biggest differences between AABC and the
- 8 other certifications in this room.
- 9 MR. SHIRAKH: Just following up -
- MR. TAYLOR: Is that you cannot be an -
- 11 MR. SHIRAKH: Just following up on Martha's
- 12 thing. Your organization is a national one. It's not
- 13 focused on California.
- MR. TAYLOR: Yes.
- MR. SHIRAKH: Were you suggesting that we should
- 16 incorporate California acceptance testing requirements in
- 17 there somehow otherwise why it's not clear what the
- 18 benefit to us is if it's not focused on our acceptance
- 19 testing.
- 20 MR. TAYLOR: I think the current TABB
- 21 certifications are showing experience. And I think
- 22 that's, from listening to everything that's been going on
- 23 and the discussions that I've had with my peers. It
- 24 really I mean we get frustrated often with them as TABB
- 25 contractors by commissioning agents that are just filling

- 1 in check sheets and don't have field experience on the
- 2 diversity of a system. We have to not only educate them
- 3 on our trade we have to show them TAB verification that
- 4 the system is working correctly. Well, heck, we're doing
- 5 all of the work then so I think the key that I see there
- 6 is experience. Someway of documenting experience and not
- 7 getting, as Art said, a HERS Rating in 6 days. We do duct
- 8 testing and we've been doing duct testing on hundreds and
- 9 hundreds of projects, in very high tech, in very sensitive
- 10 areas. Usually that's what dictates duct testing.
- 11 COMMISSIONER DOUGLAS: All right. Thank you.
- MR. TAYLOR: Is that it?
- 13 COMMISSIONER DOUGLAS: Yeah. That's it. Thanks
- 14 for being here.
- 15 Let's go to Bernie Kotlier, the Co-Chair of
- 16 California Advanced Lighting Controls Training Program.
- 17 UNKNOWN SPEAKER: [Indiscernible]
- 18 COMMISSIONER DOUGLAS: Absolutely.
- 19 Michael Siminovitch coming forward with CLTC.
- 20 MR. SIMINOVITCH: Thank you, Commissioner. Just
- 21 a few words. I wanted to speak to this concept at a
- 22 relatively high level.
- 23 In terms of lighting the kinds of things we're
- 24 going to be seeing in the next 5 years are going to really
- 25 add to the level of complexity in the design and operation

- 1 of our buildings at such a level it's going to require
- 2 very significant level of training and understanding in
- 3 order to have the kinds of technologies and kind of
- 4 efficiency that we're really looking for.
- 5 So I break this into sort of three areas. One
- 6 is what are the strategic objectives? What's the process?
- 7 And what's the level of agreement? So I really think we
- 8 should be pushing very hard on the educational elements on
- 9 this and I think if there's fairly broad agreement from
- 10 the industry in support of this.
- 11 We work with the contractors, the utilities to
- 12 test and develop some very early types of training and
- 13 educational processes that Bernie was very helpful on with
- 14 the CALCTP with the controls training. It was adopted.
- 15 It was very we got tremendous input from the Energy
- 16 Commission, from the utilities and, more importantly, I
- 17 think we got very strong interest from the industry in
- 18 order to get these new technologies and put them into
- 19 place.
- 20 So I think you're going to find fairly broad
- 21 agreement on this from the industry and from the
- 22 contractors. I think the devil's going to be in the
- 23 details here as far as what are the processes that can be
- 24 brought to bear in order to achieve this. And what I
- 25 think we're going to need is a certain level of uniformity

- 1 between all the different types of organizations that do
- 2 offer training. I think all the organizations are very
- 3 supportive of training but I think the central
- 4 threadedness is going to be how do you get all of these
- 5 organizations to agree on some level of commonality. I
- 6 mean, if somebody's got a certain kind of training
- 7 program, how acceptable is it to the Commission and how do
- 8 those training programs compare to all the other kinds of
- 9 training programs that you might have.
- 10 So I think the critical question here is not so
- 11 much the agreement on the product. It is going to be on
- 12 the agreement on the process in terms of how do we get all
- 13 these organizations working together.
- 14 So I'm going to leave it at that. If you have
- 15 specific questions?
- MS. BROOK: So when you're suggesting a process
- 17 step, are you suggesting that the Energy Commission
- 18 develop a set of criteria that all approved certifications
- 19 must meet or some just collaborative work amongst the
- 20 industry to align training programs?
- MR. SIMINOVITCH: Well, I think you're going to
- 22 have to I think there's going to have to be some kind of
- 23 agreement. Some kind of commonality whether it's the
- 24 Energy Commission or some other public entity that comes
- 25 together and says, "Of the following 5 entities that are

- 1 offering training what minimum level of standard is
- 2 acceptable to us that will make sure that the goals of
- 3 your standards and programs are realized?" I mean I think
- 4 that everybody agrees that the lighting controls is the
- 5 right thing to do. It's going to be where the bulk of
- 6 your savings is going to be achieved. If we don't have
- 7 the people trained right we're not going to get it.
- 8 And I think you heard broadly from the industry
- 9 that everybody is pretty much supportive but we need to
- 10 get all these different organizations talking to each
- 11 other so there's some level of agreement so, "Yes. Our
- 12 training program has some minimal acceptance."
- 13 So I think you hit the nail on the head here.
- 14 We need to either have you folks or some other entity say,
- 15 "Yes. The following entities have the bare minimum that
- 16 it takes to say, 'This person's okay to come in and do
- 17 acceptance training.'" That's the concentrated point
- 18 here. The rest of this, in my opinion, is noise. We
- 19 really need to focus in on how do you get this process
- 20 going because everybody is gung ho on the product. The
- 21 product is a great idea. You desperately need to have
- 22 this product. If you don't have it you're not going to
- 23 get your savings that you've lined up for Title 24.
- 24 You're just not going to get it.
- 25 In lighting and not HVAC, but lighting, most of

- 1 our savings is going to be coming from advanced controls.
- 2 That's just the reality of it. So it's invest now in a
- 3 product that unifies us as a group.
- 4 Either you guys do it or you ask somebody else
- 5 to do it. One of the two. So I wanted to make sure that
- 6 you addressed that question because it was a key question
- 7 that you had.
- 8 COMMISSIONER DOUGLAS: What does it take to get
- 9 the CLTC training? Is it a, you know, what does it cost,
- 10 how long does it take?
- 11 MR. SIMINOVITCH: It's not CLTC training. We
- 12 were one of the early there was a group of folks. The
- 13 utilities, the contractors, the contractor's association.
- 14 We got together and said, "Look. We're not going to obtain
- 15 California's goals here unless we start training people."
- 16 So we were the little university at the table that was
- 17 helping out on this process. By and large it's a body of
- 18 information. It's distilled into a series of courses.
- 19 Bernie can speak to the logistics of it. It's now offered
- 20 broadly. There's now many people being trained.
- 21 But I think the concept here is that it's not
- 22 the only program. I mean I think that CALCTP is wide open
- 23 to have lots of other folks do the same or similar things.
- 24 But what the essence is that we determined what the bare
- 25 minimum of information that was needed there so that any

- 1 other organization that wants to go through the same
- 2 process they need to do the same exercise just like the
- 3 HVAC folks do but if somebody wants to offer lighting
- 4 controls training, they need to do what we do. We said
- 5 this is what you need to know, it's a moving target, these
- 6 are daylighting controls, these are all the different
- 7 technologies you need to really understand.
- 8 So I'll let Bernie talk to sort of the mechanics
- 9 of this and there's lots of contractors being trained in
- 10 this state. There's not a really big problem on
- 11 throughput in terms of actually getting these people out
- 12 there. I think it's just the cross-communication that
- 13 needs leadership from you folks.
- 14 COMMISSIONER DOUGLAS: Okay. Thank you.
- MR. SIMINOVITCH: Thank you.
- 16 COMMISSIONER DOUGLAS: I assume that since
- 17 you're talking about a process you're not prepared to tell
- 18 us what the bare minimum ought to be or -
- MR. SIMINOVITCH: No.
- 20 COMMISSIONER DOUGLAS: Are you?
- MR. SIMINOVITCH: Well we do. We know what the
- 22 bare minimum is for lighting controls and I could spend
- 23 the next three hours going through sort of a cross section
- 24 of what our course might be. I'm sure you don't want
- 25 that. But we have something that we can hand to you and

- 1 say, "This is the bare minimum that needs to be done in
- 2 order to get a contractor up to speed to be able to do the
- 3 very commissioning you need to see." That's, I don't
- 4 think, is a problem. I think the problem is then to get
- 5 the 5-10 other organizations all to say, "Yes. Yes. Those
- 6 are the 10 things we need to know." So someone in a
- 7 position of trust, you folks or whoever else you deem,
- 8 needs to say, "Here's the straw man that says this is the
- 9 bare minimum of what we need." And I think every other,
- 10 you know, the HVAC guys need to do this but in lighting I
- 11 can give you the 10 broad course elements. We already
- 12 have it. The homework's done. We just need to hand it to
- 13 somebody.
- 14 COMMISSIONER DOUGLAS: All right. Good. Well,
- 15 we'll look forward to getting it. Thank you, Michael.
- Bernie, do you have anything to add? If you do,
- 17 this would be a good time.
- 18 MR. KOTLIER: Thank you, Madam Commissioner, for
- 19 this opportunity to speak to you today and I'd also like
- 20 to thank the California Energy Commission for its support
- 21 of CALCTP, a long-term support and funding of this
- 22 program.
- 23 I'm one of two co-chairs of CALCTP and I'd like
- 24 to recognize the considerable contributions of my co-chair
- 25 Mr. Doug Avery of Southern California Edison. He could

- 1 not be with us today but, as I said, his contributions
- 2 have been significant and appreciated.
- 3 CALCTP is a non-profit lighting controls
- 4 industrywide collaborative. Stakeholders include all
- 5 three investor-owned utilities, the Sacramento
- 6 Municipality Utility District, the California Community
- 7 Colleges, 14 advanced lighting control manufacturers, the
- 8 University of California, electrical contractors,
- 9 electricians, the National Electrical Manufacturers
- 10 Association (NEMA) and, of course, the California Energy
- 11 Commission.
- 12 CALCTP was formed because utility
- 13 representatives stated to stakeholders that many lighting
- 14 control systems have not functioned to their specified
- 15 efficiency or did not work at all. And those utility
- 16 representatives identified poor installation, poor
- 17 commissioning, poor maintenance as primary reasons for
- 18 these deficiencies.
- 19 CALCTP was initially funded by a contribution of
- 20 \$450,000 from Southern California Edison with
- 21 supplementary funding from the electrical industry as well
- 22 as PG&E and SDG&E. Later, CALCTP received \$5 million from
- 23 the U.S. Department of Labor and more than \$500,000 from
- 24 the State of California. This funding has allowed CALCTP
- 25 to develop curriculum, training and certification that is

- 1 comprehensive, effective and state of the art training
- 2 that requires a 100 percent pass rate on the hands on lab
- 3 portion of that training.
- 4 CALCTP is an open industrywide program. It is
- 5 eligible to any and all state certified general
- 6 electricians in California. It is offered across the
- 7 state at community colleges and at electrical training
- 8 centers. To date, 1,450 electricians have been trained
- 9 and certified all around California.
- 10 At the current rate of training, by January
- 11 2014, the time when the 2013 update will be instituted
- 12 there will be at least 3,000, and likely 3,500-4,000
- 13 CALCTP electricians in California. Some may question why
- 14 CALCTP electricians are well suited to perform acceptance
- 15 testing.
- I firmly believe that the CALCTP electricians
- 17 who install these advanced, sophisticated devices know
- 18 them best. They know the system specs, performance, the
- 19 requirements, the programming, the calibration and the
- 20 maintenance of these systems.
- 21 The question of who or what other association or
- 22 credentials should be included in acceptance testing for
- 23 lighting controls is an important one. According to
- 24 lighting industry experts, many professionals, often
- 25 called specifiers, who include lighting designers,

- 1 engineers, architects, etc. are not up to speed and
- 2 necessarily expert on the design or operation of advanced
- 3 lighting control systems.
- 4 In fact, a group of lighting industry
- 5 stakeholders is coming together from all over California
- 6 and those stakeholders include the three investor-owned
- 7 utilities and are convening a meeting next month to begin
- 8 discussing a training and certification program for those
- 9 specifiers.
- 10 One final point. When I've asked lighting
- 11 industry professionals for other credentials that we could
- 12 add now for acceptance testing that represent wide levels
- 13 of expertise and competence in every meeting and every
- 14 discussion, none have been offered.
- While there are members of other certifications
- 16 and other associations and other groups who are competent
- 17 no industry professional has been able to say that any
- 18 group has wide participation and high levels of competence
- 19 to the degree that that group should be eligible for this
- 20 acceptance testing. And I would submit with the
- 21 exceptance of CALCTP and its broad and comprehensive
- 22 training.
- 23 COMMISSIONER DOUGLAS: Thank you. Thanks for
- 24 being here.
- MS. BROOK: Yeah. Bernie. Can a commissioning

- 1 provider take your training?
- 2 MR. SIMINOVITCH: Excuse me?
- 3 MS. BROOK: Can a commissioning provider who
- 4 isn't an electrician or an electrical contractor of any
- 5 kind take the CALCTP training?
- 6 MR. SIMINOVITCH: A commissioning provider who
- 7 is not an electrician, not a state-certified electrician,
- 8 they could audit a class but they could not be certified.
- 9 MS. BROOK: Oh. Okay.
- 10 COMMISSIONER DOUGLAS: Anything else? It
- 11 doesn't look like it. Okay. Thanks.
- MR. SIMINOVITCH: But I would just add to that
- 13 we understand acceptance testing can be different than
- 14 commissioning, and isn't necessarily applied the same way.
- MS. BROOK: Mm-hmm.
- MR. SIMINOVITCH: Any other questions?
- 17 COMMISSIONER DOUGLAS: No, thank you.
- 18 All right. Let's see here. Ellen Avis, UC
- 19 Berkeley something Unemployment in the Green Economy.
- 20 MS. AVIS: Hi. I'm Ellen Avis with the UC
- 21 Berkeley Labor Center and the Donald Vial Center on
- 22 Employment in the Green Economy.
- 23 I was one of the lead authors of the statewide
- 24 workforce education and training needs assessment for
- 25 energy efficiency, demand response and distributed

- 1 generation that was, as many of you know, commissioned by
- 2 the Public Utilities Commission as part of the
- 3 implementation of the Energy Efficiency Strategic Plan.
- 4 I just wanted to share some ways in which the
- 5 findings of that need assessment show the importance of
- 6 enforcement of code and raising standards for workers
- 7 involved in those industries. In particular in this case,
- 8 obviously, setting that bar high for assessment and
- 9 testing.
- 10 So basically I have three points. Strong
- 11 enforcement of code is obviously critical. It's what
- 12 we're talking about here and without enforcement and
- 13 testing that keeps up with the advancing technology
- 14 requirements it just seems like updating the code is a
- 15 pretty futile exercise as the needs assessment and other
- 16 studies have shown where worker and contractor standards
- 17 are low and enforcement is weak that there really are huge
- 18 problems with the quality of installation of energy
- 19 efficiency equipment. So even when the equipment is code
- 20 compliant the installation is poor and there's a huge loss
- 21 of savings which, you know, as many people have mentioned
- 22 today there's that now classic sort of example in
- 23 residential HVAC where 85-90 percent of installations are
- 24 not done to code and we're losing energy savings everyday
- 25 basically because of that.

- 1 So, as I said, it's really important to set a
- 2 high bar for acceptance testing and enforcement and we
- 3 need the most skilled people to be doing those jobs not,
- 4 you know, someone to just sign a form.
- 5 So this is particularly true in the commercial
- 6 sector. Compliance is higher in the commercial sector but
- 7 the systems are more complicated and are getting more
- 8 complicated all the time. So we have a base to start with
- 9 in terms of compliance but we need to make sure that the
- 10 bar is set high so that continues as the technology
- 11 advances.
- 12 And then I wanted to speak to CALCTP in
- 13 particular for the needs assessment we did an inventory of
- 14 training programs throughout the state which was very
- 15 extensive and, in the course of that inventory, CALCTP
- 16 really stood out as the model and single best example of a
- 17 training program that really looked at the needs of the
- 18 industry and the demands of an advancing technology, saw a
- 19 real gap and filled that gap. So it's really the only
- 20 program training for this particular skillset at this
- 21 time. And it's especially important because it's taking
- 22 already highly skilled workers and bringing them up to the
- 23 cutting edge of technology which is what I mean by setting
- 24 the bar high. In order to get real energy savings we
- 25 really need people who are trained specifically in the

- 1 technologies that they're assessing and not just someone
- 2 to sign a form.
- 3 So advancing the Title 24 standards is about
- 4 raising the bar so we want this to be effective. We want
- 5 to raise the bar for the workers involved in verification
- 6 as well.
- 7 Thank you.
- 8 COMMISSIONER DOUGLAS: Thank you.
- 9 So next we'll have Josh Allen with Allen
- 10 Electrical Contracting.
- 11 MR. ALLEN: Thank you, Madam Chair. I'm Josh
- 12 Allen. I'm with Allen Electrical Contracting. I'm out at
- 13 Chico. I've been through the business development on the
- 14 CALCTP and the installer side of it. I'm here to support
- 15 it. It's a very comprehensive program. It's very
- 16 detailed.
- 17 And I've been in business for 5 years for
- 18 myself. I've been an electrician for 14 years.
- 19 I've installed lots of systems prior to going
- 20 through the class and unfortunately I've found that I've
- 21 installed them improperly myself. And so it's very
- 22 detailed, it's comprehensive and so I think that it's a
- 23 good program to push the standards that you guys are
- 24 trying to accomplish.
- MS. BROOK: One question I have. I guess it

- 1 seems to me that there's real value in CALCTP not only
- 2 from the verification perspective but also the
- 3 installation perspective. You're actually getting trained
- 4 on how to install it right.
- 5 MR. ALLEN: Yes.
- 6 MS. BROOK: I guess the only thing that concerns
- 7 me is that there doesn't seem to be a path for people who
- 8 do verification as a profession, like a commissioning
- 9 provider, to get that same kind of certification and that
- 10 because, again, because we're not requiring the
- 11 installing contractor to verify in every case it's great.
- 12 If that works and they're qualified to do that but that's
- 13 not the only path the industry is taking to do
- 14 verification of the functional performance of these
- 15 systems.
- So I know you're not CALCTP. You're just I
- 17 just wanted to mention that.
- 18 COMMISSIONER DOUGLAS: Thank you.
- 19 Dave Dias, Sheet Metal Worker 104.
- 20 MR. DIAS: Thank you, Madam Chair. As you can
- 21 probably guess I'm here to support this with the Sheet
- 22 Metal Workers 104. Our territory right now consists of
- 23 going from Monterrey to the Oregon border.
- I guess it's question 17 that Martha brought up
- 25 about if we have the man power to do it statewide. In our

- 1 local, yes. Pretty much, we do. We have people I just
- 2 actually called a couple of business reps for the North
- 3 Bay and we have people in Eureka doing commissioning right
- 4 now as we speak. So we cover the entire state.
- 5 Randy Young over here from our sister Local 162
- 6 in Sacramento. I think Robbie attested they'd cover the
- 7 rest of at least Northern California part. So we really
- 8 don't have any issues that way. We can cover the whole
- 9 state.
- There's a couple of other things. I'm also a
- 11 trustee on our training trust and you brought up a
- 12 question about acceptance testing. Are we trained to?
- 13 Yes, we are in the process of changing our curriculum on
- 14 the TAB side to do that because we know it's critical to
- 15 that state.
- MS. BROOK: Okay. That's great.
- MR. DIAS: We are going after that. And see
- 18 what else -
- 19 Oh. I just wanted to say. I know there are
- 20 some engineers and stuff that talked about design of
- 21 buildings. A building can be designed to the best LEED
- 22 standard or whatever but if it's not installed and checked
- 23 and tested correctly it doesn't matter and that's really
- 24 what I wanted to say. I've seen a lot of that. I've been
- 25 in the trade for 28 years now so it's been awhile. I sit

- 1 on a lot of I sit on IAPMO, International Green
- 2 Mechanical Code, the UMC which is the California
- 3 mechanical code based off that directly and I see all I
- 4 deal with the inspectors. We train the inspectors in our
- 5 training centers and I understand, we all understand, in
- 6 our whole entire trade how it can effect if things aren't
- 7 put in correctly, tested to make sure they're running
- 8 correctly.
- 9 That's pretty much all I have to say unless you
- 10 have any questions.
- 11 COMMISSIONER DOUGLAS: I do not. Thanks for
- 12 being here. Thanks for being here to speak.
- James Page, ITI. International Training
- 14 Institute.
- MR. PAGE: Good afternoon, Madam Inspector,
- 16 Commissioners. Thank you very much.
- 17 My name is Jim Page. I work for the
- 18 International Training Institute. We're the educational
- 19 branch arm for Sheet Metal Workers International and I am
- 20 the regional coordinator here on the west coast.
- 21 As Gary had earlier pointed out and you've had a
- 22 couple of coordiners, school coordinators, here. Up here
- 23 already. Gary pointed out earlier that his program he
- 24 manages is for the certification. The program that I work
- 25 on, and I'm one of 5 in the United States, we basically

- 1 work with the schools, making sure that their curriculum
- 2 is in line with the state standards and the joint
- 3 apprenticeship training requirements.
- 4 We also do journeyman upgrade training. Now
- 5 where's that come to in TABB. My background, 35 years -
- 6 close to 35 years here in the trade, I'm a TABB specialist
- 7 for the industry. I manage training schools for TABB, the
- 8 certified labs we have across the United States and the
- 9 TABB training that goes on on a national level. I have
- 10 been involved with the AABC prior to taking on this task
- 11 with the national level. I was with the AABC. We were
- 12 also a NEBB firm in the early going and we were a TABB
- 13 firm.
- 14 So working with all 3 of the agencies, and it's
- 15 been spoken and stated before, in a general platform
- 16 everybody's got a knowledgebase. Everybody has done a job
- 17 task analysis as to what has to be done. And it's all
- 18 really based around following the same protocols. The
- 19 testing that's done is the industry standard testing
- 20 procedures. The training that goes on is about proper
- 21 usage of the instrumentation and there's been some
- 22 conversation over the forms that are filled out.
- 23 There's even training specifically on forms.
- 24 How do you fill out a report? And it's very much
- 25 emphasized amongst all 3 of the bureaus that integrity is

- 1 the most important thing. I mean these bureaus all sell
- 2 basically paperwork. They're not installing. They're
- 3 validating. That's their job. So that's what they
- 4 specialize in and you have to have an understanding of
- 5 systems. You have to have a workforce out there of
- 6 trained technicians but you also have to have a level of
- 7 supervision which is why when you listen to the bureaus
- 8 talk and you look at the matrix that you were sent, or
- 9 will be sent, you'll see the structure breakdown.
- We have the contractors, we have a supervisor
- 11 and we have the technicians in the field. So there's top
- 12 down management that's going on here. And that's what's
- 13 very, very important, especially when it comes to the MEC
- 14 forms and I work the MEC forms by the way, Gary's
- 15 commitment here to California. He's a past California
- 16 resident but he hails out of Virginia but he's got a long
- 17 commitment here to Local 104. I'm a California resident.
- 18 I hail out of Long Beach, California and I have a very
- 19 much commitment to the State of California and Los
- 20 Angeles. So we're very passionate about what we do in our
- 21 industry and about the work that's performed out there.
- 22 And yes, it's very true that on a national level people
- 23 will look at what's going on here. And I've had to speak
- 24 in a lot of other states around the country about what
- 25 their energy programs are and how they're going about it.

1 Thos	se MEC	forms	are	а	general	standardized	form
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- 2 that in the early goings when they came out there was a
- 3 lot of discussion in the field about responsibility on the
- 4 form. Who bore the responsibility? We're the technicians
- 5 in the field validating, doing the check offs but there
- 6 was a responsibility box. And there always was a
- 7 discussion going on about whether it was the design
- 8 engineer, the general contractor, what we going on. So
- 9 clarity has come over the years to some of this and we
- 10 have some new forms. The latest version that's out there.
- 11 Again, it's about the integrity of the person that's out
- 12 there doing the work. The fact that they've gone through
- 13 a certification, a structured certification, program and
- 14 they've proven proficiency in that industry and now
- 15 they're out here doing the work.
- 16 So it's a big investment here in California.
- 17 Really this investment here is for the future of
- 18 California's sustainability, you know, and these JATCs,
- 19 these schools, these bureaus have all spent a lot of money
- 20 training their people specifically to be out there doing
- 21 this, as some people would say, easy type of work. But I
- 22 have a real pushback to those that say we can do this in 6
- 23 hours because I can tell you the hours and the commitment
- 24 of the individuals that do TAB are very extensive. It's
- 25 very hard. And I applaud anybody that goes through it,

- 1 you know. It's not that you can't do it. It's just how
- 2 much commitment did you have in learning it. We're not
- 3 saying we're engineers. Really we are the communicators.
- 4 We are the liaisons to that engineer, to the general
- 5 contractor on the job and that engineer that designed it
- 6 and we're out there validating performance and
- 7 documentation and we're going to turn that in and we're
- 8 going to be having a discussion if there's one to be had
- 9 for why something may or may not be working. You know.
- 10 It's an important job and it's a stressful job,
- 11 and I'm open to any questions you may have.
- 12 COMMISSIONER DOUGLAS: Questions? I don't think
- 13 so right now. Thanks for being here.
- MR. DIAS: Okay.
- 15 COMMISSIONER DOUGLAS: All right. Robert
- 16 Helbing.
- MR. HELBING: Good afternoon, Commissioner and
- 18 members of the public. My name is Bob Helbing. I am the
- 19 owner and president of Air Tro Heating and Air
- 20 Conditioning. I am a fourth generation contractor. Last
- 21 year Air Tro was recognized as contractor or commercial
- 22 contractor of the year by the Air Conditioning Contractors
- 23 of America. I've been on the board of the Institute of
- 24 Heating and Air Conditioning Industries for the past 7
- 25 years. Excuse me. I am a fourth generation contractor.

- 1 I am also a mechanical engineer. I'm a registered
- 2 mechanical engineer in the State of California and a
- 3 member of ASHRAE.
- We've talked a lot today about TABB, NEBB and
- 5 AABC and I've had the pleasure of working with Erik Emblem
- 6 to promote those organizations in, for example, utility
- 7 programs. As a commercial contractor I work with them on
- 8 a regular basis. I know the quality of the work and the
- 9 commitment that we've heard about today.
- 10 But the utility programs that I was working with
- 11 Erik on were voluntary programs. Okay. They were smaller
- 12 in scope. They were easily modified or cancelled if they
- 13 were not working properly. We're talking about something
- 14 different today. We're talking about putting something
- 15 into regulatory language that once it's there turns out
- 16 that there's flaws or problems; it will take years to get
- 17 it straightened out.
- 18 I think we have had problems in the past with
- 19 Title 24 with some of the language that was written and
- 20 it's been a struggle to get it to straighten up and fly
- 21 right. I don't want to see a similar mistake made in this
- 22 case. We talked about compliance. The lady from UC
- 23 Berkeley mentioned that commercial compliance is higher
- 24 than residential compliance. Honestly as a commercial
- 25 contractor I've seen exactly the opposite. I can go into

- 1 building departments in Los Angeles County and I can
- 2 request the MEC forms and they don't know what I'm talking
- 3 about. If I take the time to download the MEC forms and
- 4 fill them out and bring them in they don't know how to
- 5 handle them. It's my experience that compliance on the
- 6 commercial side, at least in the retrofit market, has been
- 7 in the low single digits. We've heard numbers like 85-90
- 8 percent of systems installed are not working to spec. My
- 9 guess is most of those systems were done without permits
- 10 and without performing compliance.
- 11 Now my concern here with this proposed
- 12 regulation is we're talking about making compliance for
- 13 commercial contractors an even greater challenge than what
- 14 it already is. We've heard some figures today. We've
- 15 heard about how many qualified technicians there are in
- 16 the State of California who would be able to do this work.
- 17 I think the number came in at something under 1,000
- 18 technicians. My guess is that not all of those are
- 19 working fulltime in the field. Some are probably
- 20 instructors. Some are probably also doing part time
- 21 business. They're not fully available to do this work.
- I don't know if anybody has numbers on the
- 23 amount of commercial equipment sold in California but my
- 24 guess is we're talking over 100,000 systems a year and the
- 25 total HVAC system sales in California about 1 million so

- 1 it's safe to guess that at least 10 percent of that is
- 2 commercial. We're talking about 1,000 technicians for
- 3 100,000 systems installed. It seems like a lot of work
- 4 for these guys.
- 5 We'd heard about how it takes 2 years of field
- 6 experience before you can become a certified technician
- 7 and it seems to me that if we do find we have a bottleneck
- 8 here somebody mentioned this is a good base. I think
- 9 it's a bottleneck. If it turns out we have a bottleneck
- 10 there's no quick and easy way to fix it. We can't bring
- in other people because they don't meet the specifications
- 12 for these organizations. These are national
- 13 organizations. They are not going to throw out their
- 14 charters for the convenience of California. They're going
- 15 to insist that their standards be met, which I respect
- 16 them for that, but it does mean that if we run into a
- 17 problem here there's no simple fix.
- 18 There are other groups out there that do
- 19 training in the HVAC industry. As a board member of the
- 20 Institute of Heating and Air Conditioning Industries I
- 21 understand that we've trained about 15,000 people in the
- 22 past 2 years. Now that has not been in testing and
- 23 commissioning. It's been throughout the HVAC industry but
- 24 it is a resource available if we do need more commissioned
- 25 professionals there are other agencies out there that can

- 1 provide this work in addition to these groups. North
- 2 American Technician Excellence is another organization,
- 3 does a lot of HVAC training nationwide. Now, again, they
- 4 are not testing and commissioning specialists. We've
- 5 heard that the specialists here also do not train to the
- 6 California standards. They will have to modify their
- 7 training programs in order to do this work. I would think
- 8 that other organizations that specialize in HVAC training
- 9 could do similar things.
- 10 So these are my reasons for being concerned
- 11 about this proposal. I think it was brought in rather
- 12 hastily and hasn't been fully thought through and I don't
- 13 see any reason why it has to be incorporated in the 2013
- 14 Title 24 revision.
- 15 COMMISSIONER DOUGLAS: Thank you. Any
- 16 questions? I don't think so. All right. Thanks for
- 17 being here.
- MR. HELBING: Thank you.
- 19 COMMISSIONER DOUGLAS: Mark Ouellette, Senior
- 20 Project Manager, ICF International.
- 21 MR. OUELLETTE: Good afternoon, Madam Chairman,
- 22 staff and citizens. I've attached my full written
- 23 testimony but I'm going to cut those short and highlight
- 24 just some of the key points.
- 25 My name is Mark Ouellette and I am with ICF

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- 2 on the proposal for using California Advanced Lighting
- 3 Controls Training Program, or CALCTP, certified
- 4 electricians as acceptance field testing technicians.
- 5 As you know, CALCTP was established back in 2008
- 6 by a broad partnership of stakeholders including the
- 7 California Lighting Technology Center, the major IOUs
- 8 across the state, SMUD, the California College
- 9 Chancellor's Office of Advanced Transportation Technology
- 10 Energy Campuses, the LMCC as well as workforce investment
- 11 boards across the state.
- To date CALCTP has had a broad number of funders
- 13 including the U.S. Department Employment Training
- 14 Administration which you've heard before, the State of
- 15 California Employment Training Panel was a clean energy
- 16 workforce training program, investor owned utilities, the
- 17 TomKat Charitable Trust Foundation as well as the
- 18 California State Labor Management Cooperation Committee.
- 19 CALCTP Board was established and ICF was hired
- 20 back in 2008 by the Board to act as an independent third-
- 21 party administrator of the program. My comments today
- 22 will reflect our role as Administrator of the program.
- 23 As was previously mentioned, CALCTP is now fully
- 24 implemented across 28 training sites in the state
- 25 including 6 community colleges, the Energy Training Center

- 1 at Southern California Edison and 21 electrical training
- 2 centers. The course includes a 15 hour online
- 3 prerequisite course which was developed by lighting
- 4 manufacturers from across the country to be completed
- 5 prior to taking the CALCTP certified technical instruction
- 6 course. The course is also heavily based on hands-on
- 7 labs. The course is 50 hours long with 10 hours of
- 8 lecture and 40 hours of hands-on installation in a lab
- 9 environment.
- 10 The ratios are very low, 1:10 for the lecture
- 11 portion, 1:1 for the lab portion. Students must show
- 12 competency in 1 lab before they can move on to the next.
- 13 So it requires a 100 percent pass rate in the lab portion
- 14 of the test. Also there is a final exam. The final exam
- 15 was developed by experts in the field. It was then data
- 16 from the first 500 participants was calculated and it was
- 17 validated by psychometricians for efficiency.
- 18 The California the CALCTP team has developed a
- 19 criteria for updating the lab boards based upon in the lab
- 20 curriculum based upon market share, competitiveness and
- 21 future use in the marketplace. Each training site gets
- 22 visited several times a year by myself and my staff to
- 23 ensure that the integrity and the fidelity of the model is
- 24 being met. To date over 1,650 state certified general
- 25 electricians have received the CALCTP training and over

- 1 1,450 are certified. It has an 87 percent pass rate.
- 2 Based upon our training for the past 2 quarters
- 3 we believe conservatively by the end of the calendar year
- 4 CALCTP will have train 2,795 electricians and many more
- 5 electricians will be trained and certified by January 2,
- 6 2014 which should provide more than adequate numbers to
- 7 conduct lighting controls acceptance testing for the
- 8 state.
- 9 There are several instances in pilot studies
- 10 where CALCTP certified electricians were hired to install
- 11 and commission a lighting project. Most notably was the
- 12 attached in my written testimony. The case study of the
- 13 Brookfield Properties which witnessed a 75 percent drop in
- 14 the lighting energy use after the installation was
- 15 complete.
- So, in conclusion, we have seen impressive
- 17 results from electricians that have been CALCTP certified
- 18 including practical use of the course and results in the
- 19 fields. For these reasons we recommend the California
- 20 Energy Commission require the use of CALCTP certified
- 21 electricians as acceptance testing Field Technicians for
- 22 the 2013 update of the Title 24 code. Thank you for this
- 23 opportunity to testify. I'm available for any questions
- 24 you may have.
- 25 COMMISSIONER DOUGLAS: Thank you. Thanks for

- 1 being here. Any questions?
- MS. BROOK: Has your organization thought about
- 3 providing any kind of certification for third-party
- 4 verification professionals like commissioning providers?
- 5 MR. OUELLETTE: Yeah. If others are qualified
- 6 and there's a course or some kind of certificate that they
- 7 have completed that we could say, "Okay." It's hard to
- 8 just pick somebody and say, "You meet the criteria. You
- 9 meet the criteria." If there's some class which they've
- 10 completed which we can't verify, you know. What we did
- 11 for CALCTP was we looked at what are the core competencies
- 12 that are needed to be an expert in installation. We then
- 13 went back -
- 14 MS. BROOK: But I'm trying to clarify that we're
- 15 not talking about installation. We're talking about
- 16 verification.
- MR. OUELLETTE: But the same process with
- 18 verification. Were there was a class or way to certify
- 19 that we developed knowledge skills and abilities that were
- 20 needed, went back, developed the curriculum that was
- 21 identified by experts, went back and said, "Okay. How do
- 22 we test to make sure that the people that have this skill
- 23 are competent in that skill and the certification means
- 24 something to be more than welcome to do that," and so far
- 25 we've asked, we've asked specifiers, the California

- 1 Commissioning Collaborative, "Do you have such a class
- 2 that we can verify?" And the answer was, "At the moment,
- 3 no. We need to develop it."
- 4 MS. BROOK: Well the commissioning collaborative
- 5 doesn't do certification but -
- 6 MR. OUELLETTE: Okay.
- 7 MS. BROOK: They are national building, like the
- 8 National Building Commissioning Association, is a
- 9 certifying body for commissioning providers.
- MR. OUELLETTE: Yep.
- 11 MS. BROOK: So I would think that there would be
- 12 some potential there.
- MR. OUELLETTE: Yeah. I mean -
- 14 MS. BROOK: So that's what I wanted to know.
- 15 Thank you very much.
- MR. OUELLETTE: If there is something that we
- 17 can yes. We'd be more than willing.
- MS. BROOK: Okay. Great. Thank you.
- 19 COMMISSIONER DOUGLAS: Thank you. Thanks for
- 20 being here.
- 21 Dale Gustavson, President of Better Buildings,
- 22 Inc.
- 23 MR. GUSTAVSON: Thank you, Commissioner. Dale
- 24 Gustavson, Better Buildings, Inc. I am not here to speak
- 25 on behalf of the Western HVAC Performance Alliance but my

- 1 company is responsible for managing that and has been
- 2 involved with that since its birth in 2009.
- I'm not going to say much about the proposal
- 4 because as you might guess as being an alliance of
- 5 organizations that include from soup to nuts almost
- 6 everyone involved in the discussion. We have members on
- 7 both sides. But we also have members that include the
- 8 California Public Utilities Commission, the California
- 9 Energy Commission, the IOUs, SMUD and others.
- 10 So I just 2 things really. One, I think in
- 11 thinking back to the strategic planning process including
- 12 what was known as the HVAC Conveners Report which also
- 13 became this Commission's report to the legislature on
- 14 HVAC. That there was an emphasis and an intent throughout
- 15 that entire process for the State of California to embrace
- 16 existing industry certifications and help the public
- 17 become more aware of them. And that's where it has been
- 18 continued throughout the development of the strategic plan
- 19 and from that implementation of programs in the utilities.
- 20 And we in the Performance Alliance have been
- 21 wrestling with those questions, how in fact do we help the
- 22 public become more familiar with these hard to earn,
- 23 prestigious certification. And that's really all I want
- 24 to say about that. I think if we go in the direction of
- 25 coming up with our own anything we're undoing what has

- 1 taken us 5-6 years to correct the direction of.
- 2 COMMISSIONER DOUGLAS: Mm-hmm. Mm-hmm.
- 3 MR. GUSTAVSON: In terms of knowledgebases,
- 4 you've all of the organizations talk about knowledgebases
- 5 and what I think we've seen in the Performance Alliance is
- 6 we've wrestled with should certain certifications be
- 7 acknowledged within the utility programs is that it's
- 8 probably more important for the State of California
- 9 whether it be the CEC, the IOUs, anyone working with
- 10 industry, to work with and begin to understand the
- 11 knowledgebases and how to have an impact on them. Then -
- 12 it over time, and I don't think it would be much time,
- 13 we've already seen the evidence in 2 ½ years of the
- 14 knowledgebases changing slightly as a result of just
- 15 interacting with us tree huggers out here. So food for
- 16 thought if we want classes taught or certification to
- 17 reflect our values and our priorities in California one
- 18 way to do that is certainly just to work with those groups
- 19 and that's why they're here I think. I'm going to leave
- 20 it at that. Thank you very much.
- 21 COMMISSIONER DOUGLAS: Thanks for your comments.
- 22 Christopher Ruch, Final Air Balance. Oh.
- 23 You've already been up, haven't you?
- 24 MR. RUCH: [Indiscernible]
- 25 [LAUGHTER.]

- 1 COMMISSIONER DOUGLAS: All right. Go ahead.
- MR. RUCH: My name is Chris Ruch. I'm the
- 3 Operations Manager for Final Air Balance. I did put
- 4 together that matrix purely to try so that way it'd be
- 5 easier for everyone here to look at and determine how many
- 6 numbers are with everything on one page.
- 7 First off, I really do appreciate being here,
- 8 Commissioner. Thank you very much. I thank everyone in
- 9 this room for having such care with what's going on in
- 10 this industry. For myself I've had the opportunity to
- 11 work in both independent balance companies. That's
- 12 balance companies that are purely that's all they do is
- 13 balance. I've also had the opportunity of most of my
- 14 career to work for large mechanical companies running what
- 15 would be called an in-house TAB department where we work
- 16 within the mechanical company.
- Because of that that's given me a definite
- 18 benefit to see the Title 24 forms, the compliance forms
- 19 and how they interact. A lot of mechanical specs purely
- 20 call out for that the mechanical company is responsible
- 21 for these compliance forms. So I got to see how this
- 22 happens inside mechanical firms. What I came up with is a
- 23 certified TAB technician is the best choice and I will
- 24 explain why.
- 25 I tried various different combinations of

- 1 different technicians. Mind you I came from companies
- 2 with the top control guys, top mechanical start-up
- 3 technicians and I tried different combinations to get them
- 4 to do it because I was the only TAB guy at the time. What
- 5 I found though is that TAB technicians really were the
- 6 best ones to do it and the reason why is that they're
- 7 trained to test the entire system, 1. It's not, even
- 8 though we use the term air balancer, air is just a small
- 9 sliver of what we do. So it's everything involved in the
- 10 system that we're testing. On top of that we have a very
- 11 clear understanding of protocols and method of procedures
- 12 of doing different kinds of testing.
- In regards to controls, which I've heard a lot
- 14 about, every in here has to understand that a good TAB
- 15 technician in order to really do your job has to be able
- 16 to override the system to perform the test. That means
- 17 that we have extensive knowledge of not just one kind of
- 18 controls like many of the control technicians that I work
- 19 with but every kind of controls. We also have an
- 20 extensive knowledge of the user interface. Meaning that I
- 21 know my guys are specifically trained to be able to do
- 22 quick manipulations and overrides on the units.
- 23 The other thing would be is that TAB technicians
- 24 are the ones that are accurately and honestly reporting
- 25 findings on the jobs. What I'm getting to with that is

- 1 that they are the only ones on the jobs that's, generally,
- 2 not building anything. There's no product that you can
- 3 look at afterwards so what that means is that the TAB
- 4 technicians that are out there are the ones that everyone
- 5 from the engineer to the general contractor to the
- 6 inspector are depending on to be accurate and honest with
- 7 their readings.
- 8 This is backed up because they have a
- 9 certification that can be lost. I can go through the
- 10 different certifications but what you'll see when you look
- 11 at them is that the people that do this put an extensive
- 12 amount of time into it. If you are known or get caught
- 13 lying you will be dropped out of your certification and
- 14 you will lose it. And that's everything to these guys.
- 15 So that's the main reason that I found that they are the
- 16 best ones. Because they tend to be the ones that are very
- 17 honest with what they're putting their name to.
- 18 Another thing is that they, of course, own and
- 19 know how to use all the equipment needed. Not just one
- 20 piece of equipment for one kind of test but generally in
- 21 their truck or in their storage area they'll have a piece
- 22 of equipment that can test any kind of scenario given that
- 23 if it's a windy day or what's going on.
- 24 The other thing that should lastly be mentioned
- 25 with that is that TAB technicians inherently have the

- 1 ability to pick up these skills. However, we shouldn't
- 2 just depend on that. We should also look at these TAB
- 3 organizations, all 3 of them. I'm a member of 2 myself.
- 4 Have the ability to very quickly ramp up their training
- 5 programs to meet any need. I know that as operations
- 6 manager that when I've contacted the schools or NEBB or
- 7 TABB, who I am a part of, they've been able to quickly
- 8 respond with documents or training materials for my
- 9 technicians. So these are organizations that have built
- 10 up something to be able to respond to any kind of specific
- 11 training necessary.
- 12 The other reason that I chose TAB certified
- 13 technicians at a mechanical firm was the I was also trying
- 14 to protect the engineers. The in-house engineers that did
- 15 this. With the change from 2005 2008 it changed from
- 16 all a sudden an engineer was signing on, or a licensed
- 17 person, any architect, contractor, somebody that had
- 18 something very significant to lose was signing on that the
- 19 technician who did that did it correctly under penalty of
- 20 perjury. It's important to understand that very rarely is
- 21 the licensed person there the one that's actually out
- 22 there performing the test. Generally it's a technician.
- 23 And for the protection of the engineers that I was working
- 24 with we made sure that the people that were doing those
- 25 tests were definitely qualified. This also falls into the

- 1 protection for the inspector.
- 2 My original push for this because I'm very
- 3 concerned about energy looking at this and I was very
- 4 concerned with what I've seen out in the field of how much
- 5 is not working out there. And my initial push for this
- 6 was not necessarily to have TAB technicians do it. My
- 7 initial push was for increased enforcement. Now after
- 8 talking in front of IAPMO or talking with various
- 9 inspectors, it became apparently that they just didn't
- 10 have the funding to really thoroughly dig into this in the
- 11 way it really needed to be done.
- 12 So the main thing would be having some kind of
- 13 major certification behind this with strict guidelines
- 14 would give those inspectors the knowledge that when they
- 15 get report and it's signed off by a technician that has
- 16 that much to lose and an engineer that tested that
- 17 technician enough that they can feel confident that it was
- 18 done correctly.
- 19 If you have any questions I'd be more than happy
- 20 to answer them. As far as the matrix, if you would like
- 21 it sent to you if you don't have it already I can be sure
- 22 and get that to anyone.
- 23 COMMISSIONER DOUGLAS: Thank you. Thanks for
- 24 being here.
- MR. RUCH: Absolutely.

- 1 COMMISSIONER DOUGLAS: And we'll be sure to
- 2 docket the matrix so that everybody will be able to get
- 3 it.
- 4 Thomas Enslow, United Association of Plumbers
- 5 and Pipe Fitters.
- 6 MR. ENSLOW: I already spoke.
- 7 COMMISSIONER DOUGLAS: Oh. You already spoke.
- 8 Great. I don't know how I put the card in the wrong pile.
- 9 Chris Walker, California Association of Sheet
- 10 Metal and Air Conditioning Contractors.
- 11 MR. WALKER: Chris Walker on behalf of the
- 12 California Association of Sheet Metal and Air Conditioning
- 13 Contractors. We appreciate the opportunity to be here,
- 14 Commissioner Douglas and staff and other Commissioners.
- 15 Could I start with I have comments but I have
- 16 one quick question about process because I noticed on
- 17 Friday, the 45-Day comment went out on the regulation
- 18 itself and today we have a workshop on a proposal that
- 19 would at some point be brought into that language. So I'm
- 20 just kind of curious how that process will play out.
- 21 COMMISSIONER DOUGLAS: So maybe I'll ask staff
- 22 to talk about that. We've opened this up as a separate
- 23 rulemaking. Go ahead, Martha.
- 24 MS. BROOK: Yeah. So on our last slide which
- 25 we'll get to as soon as we're done with the comments in a

- 1 few more hours, depending on what we hear today and what
- 2 the Lead Commissioner you know, with our discussions
- 3 decides to do what we've planned is that we could open a
- 4 parallel rulemaking. And that's, you know, our legal
- 5 counsel has confirmed that that's absolutely a fine thing
- 6 to do so that our current 2013 update which we've released
- 7 45-Day language on Friday would continue on all the way
- 8 through adoption and approval by the Building Standards
- 9 Commission. And we would do this new proceeding in
- 10 parallel and have a whole separate 45 day language. It
- 11 would only be limited to the scope. We wouldn't make any
- 12 other changes. It would just be the scope of
- 13 certification for nonresidential acceptance test. It
- 14 would have its own 45-Day, 15-Day language. Its own
- 15 adoption date at the Commission and then we'd it would
- 16 sort of catch up with the other proceeding.
- MR. WALKER: But it would never be merged?
- 18 MS. BROOK: It would be merged at the time it's
- 19 approved by the Building Standards Commission as part of
- 20 the overall Title 24 California Building Code Update.
- 21 MR. WALKER: Great. Thank you. I apologize for
- 22 the question but we were kind of concerned about process
- 23 and didn't understand how it played out.
- 24 CAL SMACNA represents close to 600 contractors
- 25 statewide and in good years employs up to 22,000 men and

- 1 women performing sheet metal work and HVAC work throughout
- 2 the state.
- We hope that today, and I'm told that it is, the
- 4 beginning of the discussion and it's going to be an
- 5 interactive process and we appreciate that opportunity.
- 6 We did have contractors that wanted to be here today to
- 7 relay their positions very clearly and on the technical
- 8 aspects. I am not a mechanical engineer. I'm not a
- 9 mechanical contractor so I'm not going to be any help when
- 10 it comes to the technical issues but as this moves forward
- 11 we would like to absolutely be included in that process so
- 12 we can bring the expertise to the table.
- Briefly, we would, as an organization, do not
- 14 support of the proposal to only allow AABC, NEBB and TABB
- 15 certified technicians or firms to perform the acceptance
- 16 testing and documentation. We believe that mechanical
- 17 contractors and mechanical engineers have a valid role and
- 18 a valid role to play in that process and they'd like to
- 19 continue to play in that process.
- 20 We believe that Title 24 forms require a complex
- 21 mix of skills and certifications to complete. We do not
- 22 believe that this is something that can be taught in a 6
- 23 day or even a 20 day course. This needs to be done by
- 24 highly trained, highly qualified personnel that have
- 25 extensive experience in this industry.

1	Wе	believe	that	AABC,	NEBB	and	TABB	certified

- 2 techs and firms have the requisite skills and knowledge to
- 3 complete some of the forms and provide some of the testing
- 4 but not all. For example some of these require a PE
- 5 stamp, etc. and we think that it really is a collaborative
- 6 process not to be done by a single person but a mix of
- 7 people all highly qualified and certified. We even
- 8 support additional certification and / or training, well
- 9 thought out training or certification, should that be
- 10 needed. But we do not want to limit it at this time to
- 11 only those certified bodies.
- We are working on a matrix because we understand
- 13 that you are probably curious what our position is on
- 14 various roles and what portions of the forms those roles
- 15 should be responsible for. We're working on that matrix
- 16 and should have it completed in the next couple weeks.
- 17 Apologize I don't have it today. This workshop was kind
- 18 of quick. We're scrambling to get all of our ducks in a
- 19 row but we will have that to you in the next 2 weeks.
- 20 Finally, we do believe very strongly that the
- 21 forms should have a spot for the responsible party to be
- 22 signing off on. We think that's a critical piece to
- 23 ensure accountability going forward. And we support -
- 24 we're talking about what kind of certifications exist.
- 25 It's kind of the supply side of it. We're not talking -

- 1 we've heard comments earlier about the demand which are
- 2 the local building officials and others. We need to be
- 3 addressing the demand that this be done properly on the
- 4 front end at the same time and as aggressively.
- 5 Finally, one little housekeeping item, this is a
- 6 small item. But on the Commission's website under the
- 7 docs, the documents and reports for review, under this
- 8 workshop there is a letter that comes to you from the
- 9 Joint Committee on Energy and Environmental Policy. And
- 10 the file name includes SMACNA in that file name. CAL
- 11 SMACNA is not part of JCEEP. We have not been involved
- 12 with JCEEP since December 31, 2010. Our positions on
- 13 Title 24 are completely independent form JCEEP and we'd
- 14 like to have that corrected.
- 15 Thank you.
- MR. SHIRAKH: Actually, I have a question. So
- 17 CAL SMACNA doesn't support this proposal but SMACNA the
- 18 national organization does. I mean, what is this? I'm
- 19 really confused here.
- 20 MR. WALKER: I cannot speak for national SMACNA
- 21 but I don't believe they support this. I don't think I've
- 22 heard them say they support this.
- MR. SHIRAKH: Well then -
- 24 COMMISSIONER DOUGLAS: Is anyone from national
- 25 SMACNA here that -

- 1 MR. WALKER: CAL SMACNA is the California
- 2 Chapter.
- 3 COMMISSIONER DOUGLAS: Right.
- 4 MR. WALKER: We do not support it.
- 5 MR. SHIRAKH: Which part of SMACNA supports it?
- 6 We have letters from SMACNA that definitely I'm a little
- 7 bit confused here now.
- 8 COMMISSIONER DOUGLAS: I think you can please
- 9 clarify but on the microphone. I mean we have Erik who
- 10 might -
- 11 MR. HYDEMAN: I apologize. I've been
- 12 corresponding with Eli Howard on this issue because I had
- 13 been directed and in fact SMACNA did comment on this and
- 14 that's why you found out that document had SMACNA in
- 15 there.
- 16 Eli said that the national SMACNA has no comment
- 17 on this. They're not for or against it. They're not
- 18 taking a stance on it.
- 19 MR. WALKER: And if I may, the letter in
- 20 question that I'm speaking to that's in the Energy
- 21 Commission file is not signed by SMACNA. It's signed by
- 22 others who are members of the Joint Committee on Energy
- 23 and Environmental Policy. However, how it's saved as a
- 24 PDF document and how it's referred to it says SMACNA in
- 25 the referenced piece of it. I just wanted to make sure

- 1 that the contents of the letter are not confused to be
- 2 endorsed or supported by SMACNA or CAL SMACNA.
- 3 COMMISSIONER DOUGLAS: Okay. And that's
- 4 probably my misunderstanding. And I don't even know if I
- 5 was the one that saved that file but I think that's a
- 6 staff misunderstanding and I appreciate you clarifying it.
- 7 MR. SHIRAKH: That's exactly my source of
- 8 confusion. So I still don't know who's supporting this.
- 9 COMMISSIONER DOUGLAS: Erik? All right. So
- 10 we'll look forward to that matrix.
- MR. WALKER: Thank you.
- 12 COMMISSIONER DOUGLAS: Erik, is there anything?
- 13 MR. EMBLEM: Yes, Commissioner. Erik Emblem
- 14 again with Western States Council and the Joint Committee
- on Energy and Environmental Policy.
- 16 You have several letters already on the docket
- 17 from SMACNA contractors supporting this proposal. And I'm
- 18 prepared today before I leave to give you 25 more of
- 19 SMACNA contractors who have written and want to be
- 20 docketed supporting the proposal.
- 21 As an organization on the national level I think
- 22 that is true that they have not taken a position. But as
- 23 an organization national SMACNA is a cosponsor of TABB who
- 24 is proposing a written response to all of the questions
- 25 and that their representatives voted on it actually

- 1 Sunday. They worked on it. I got slapped on the back of
- 2 my hand because I had to work Sunday. And they're sending
- 3 out a proposal of support from TABB's perspective.
- 4 COMMISSIONER DOUGLAS: Thank you. Go ahead.
- 5 MR. TAYLOR: Madam Chair, since there's been a
- 6 representation that SMACNA contractors support it. There
- 7 may be some individual letters out there. I know that
- 8 there was a grass roots call that was put out to them and
- 9 they may have unwittingly signed on to some letters but I
- 10 want to let you know that the California Association does
- 11 not support it. That the Bay Area SMACNA does not support
- 12 it and I have 25 letters from contractors written Friday
- 13 afternoon that do not support the proposal.
- 14 COMMISSIONER DOUGLAS: Well thank you. And
- 15 thanks for the letter. And I realize that with the timing
- 16 of the workshop there were challenges for parties in terms
- 17 of reaching out to their members and getting input into us
- 18 so of course we do have a couple of weeks after the
- 19 workshop for you to get us more information and we'll look
- 20 forward to getting it.
- 21 Let me know call on Bob Wiseman, President,
- 22 Institute of Heating & Air Conditioning -
- MR. WISEMAN: Yes.
- 24 COMMISSIONER DOUGLAS: Ah. You're here.
- MR. WISEMAN: I am.

- 1 COMMISSIONER DOUGLAS: As I stared at the card
- 2 you made it up here.
- 3 MR. WISEMAN: Thank you, Commissioner Douglas.
- 4 Hi. My name is Bob Wiseman. I'm the President of the
- 5 Institute of Heating & Air Conditioning Industries. We
- 6 are a California, primarily California, HVAC trade
- 7 association. We have over 700 members, primarily non-
- 8 union. As I am a HVAC contractor, I do commercial work
- 9 myself and I do residential work. My mix is basically
- 10 50/50.
- One of the things, as I look at this, I kind of
- 12 look at this from a little bit different perspective than
- 13 many. Title 24 has been a difficult process and our goal,
- 14 our hope as a trade association, as everybody in this
- 15 rooms, I believe, wants is to make this process as clean
- 16 and as simple as possible. To make it even and fair for
- 17 everybody. To be honest we found out about this process
- 18 just a couple weeks ago. We have not had a chance to
- 19 review this.
- 20 This is something that is much too rushed in our
- 21 opinion to be included in the 2013 standards. This is
- 22 something that we need to think about. We don't want to
- 23 make another mess such as what's happened and I think we
- 24 can all agree with that. With the proper care I think we
- 25 can get there. I know the motivation of everybody is

- 1 right. That people want to do the right thing, to get
- 2 involved, but we can't rush into that process. I think we
- 3 will all suffer because of that.
- 4 I've heard a couple comments throughout this
- 5 afternoon that I wanted to address. I often hear the
- 6 concept that commercial work has a higher compliance rate
- 7 than residential work. I have to I do not see this. I
- 8 don't see this at all. In fact I've heard from utility
- 9 companies they consider their compliance rates for
- 10 commercial permits 0 percent plus or minus 2. It's bad.
- 11 And of course it depends on what market we're talking
- 12 about. The commercial market is huge, going anywhere from
- 13 5 tons to, you know, as far as high as we want to go.
- 14 So this is a big industry that we have to look at and make
- 15 sure that we take of it, you know, properly. There are
- 16 different market segments here that have to be dealt with
- 17 independently. There is a huge difference between new
- 18 construction and engineered projects and add-on retrofit.
- 19 The requirements are different. The expectations of
- 20 building owners are different. The people who will do the
- 21 testing is different. These things need to be looked at.
- With such low compliance asking people to fill
- 23 out these forms, you know, and setting standards for these
- 24 forms at this point is much putting the cart before the
- 25 horse. We have a structural problem in the state with

- 1 compliance and we can address these issues and we can deal
- 2 with these issues. And then we're going to be able to
- 3 deal with who is going to do this work. And when we do
- 4 that have an inclusive policy to include all the
- 5 organizations who can do this without gatekeepers there to
- 6 stop everybody from being able to participate in the
- 7 process.
- I just think that at this point it's something
- 9 that we need to seriously consider slowing down on,
- 10 looking at and fully vetting the process.
- 11 COMMISSIONER DOUGLAS: Can I just ask? Are your
- 12 concerns addressed kind of equally to both the lighting
- 13 and the -
- MR. WISEMAN: Primarily HVAC.
- 15 COMMISSIONER DOUGLAS: Primarily HVAC.
- MR. WISEMAN: Yeah. That is my experience.
- 17 COMMISSIONER DOUGLAS: Okay. Thank you.
- MR. WISEMAN: Sure.
- 19 COMMISSIONER DOUGLAS: How about Mike
- 20 Outerbridge? Outerbridge Electric.
- 21 MR. OUTERBRIDGE: Good afternoon. I'm Mike
- 22 Outerbridge with Outerbridge Electric. I'm a local
- 23 electrical contractor. I've been in business for 23
- 24 years. And I just wanted to support, excuse me, the CALCTP
- 25 program.

- 1 The lighting industry right now, everything is
- 2 going really high-speed and it's very complex and it's
- 3 very expensive. To get what you guys want out of it, the
- 4 results, which is the bottom line saving energy you have
- 5 to have qualified people. Not only installing it but
- 6 commissioning it or inspecting it. Making sure it's
- 7 completely dialed in and getting the results that you're
- 8 trying to receive.
- 9 Any kind of further education that we can
- 10 provide to my workers in the field is welcome. I'll sign
- 11 up tomorrow. And that's pretty much where I stand.
- 12 COMMISSIONER DOUGLAS: Great.
- MR. OUTERBRIDGE: Any questions?
- 14 COMMISSIONER DOUGLAS: No. Thank you. Thanks
- 15 for being here.
- 16 Keith Dias, Training Coordinator, Sheet Metal
- 17 Workers Training Centers.
- MR. DIAS: Good afternoon, Commissioners. I'm
- 19 Keith Dias. I represent the Local 104 Sheet Metal
- 20 Workers Local 104 Bay Area Training.
- 21 I'm here with just in support of the proposal.
- 22 Talk a little bit about what we provide. We do provide
- 23 training to our apprentices and our journeyman. A lot of
- 24 people haven't they've talked about training. We train
- 25 in the TABB industries. We train in the servicing of HVAC

- 1 equipment and also design, fabrication and installing of
- 2 HVAC systems.
- 3 A lot of people have talked about the training
- 4 but one of the things I just want to reiterate. We
- 5 provide on the job training also, with our qualified
- 6 contractors. We have two TAB training sites in the Bay
- 7 Area. We're going to build a third one year here in the
- 8 next year or so. They're extensively for TABB. The next
- 9 one we're going to build is going to be approximately
- 10 2,700 square foot TABB facility.
- 11 So, I'm just here to provide the counsel and the
- 12 Commissioners with information that the training is out
- 13 there and we do provide. And if you guys have any
- 14 questions for me -
- 15 COMMISSIONER DOUGLAS: I do not. I don't see
- 16 any. Thank you. Thanks for being here.
- Just so people know I have 9 cards left. How
- 18 many people do we have WebEx wanting to speak? Oh, I'm
- 19 sorry. I've got 11 cards. All right.
- 20 Randy Young, Sheet Metal Workers, 162. Randy
- 21 Young.
- MR. YOUNG: Good afternoon. Thank you for
- 23 allowing me to give just my recommendation or my support
- 24 for the proposal that was brought forward to the Board and
- 25 the body.

1	Just	а	little	piece	of	information.	There	was

- 2 somebody earlier that talked about 1 million pieces of
- 3 equipment set. If you do the math, 10 percent of
- 4 commercial that makes about 100,000. If you divide that
- 5 by 12, 12 months in a year, that leaves you with 8,300
- 6 pieces of unit or equipment, I should say. And if you
- 7 divide that by the 1,000 TAB techs we currently have
- 8 that's about 8.3 pieces of equipment per month per TAB
- 9 tech so that's doable with TAB sheet metal workers.
- 10 And also Local 162 covers Fresno up to the
- 11 Oregon border from Local 104 over to the east all the way
- 12 to the Nevada border. We've got shops in Fresno, Modesto,
- 13 Stocking, Redding, Sacramento, Shingle Springs, Eldorado,
- 14 Coalinga. Basically darn near every city up and down the
- 15 valley we have contractors who can do this work.
- 16 And I would support this initiative. Thank you.
- 17 COMMISSIONER DOUGLAS: Thank you.
- 18 MS. BROOK: Karen, I'm just going to interrupt
- 19 for one second because there's a couple times when we
- 20 talked about a two week period for comments. We actually
- 21 only have a one week period because March 5 is our
- 22 deadline. So those of you developing information we do
- 23 have a deadline of and I wanted to notice you now in
- 24 case you had to leave early that March 5 is our comment
- 25 period deadline.

1	COMMISSIONER	DOUGLAS:	Thank '	VO11	That's	a
1	COMMITSSTOMEN	DOUGLAS.	IIIaIIA	you.	IIIat S	a

- 2 really important notification. I noticed that one of the
- 3 people who said two weeks did leave so I think we was a
- 4 representative of CAL SMACNA so you can get back to him.
- 5 There's nobody else that I noticed who said two weeks and
- 6 left but that doesn't mean that didn't happen.
- 7 All right. So California Director, Blue Green
- 8 Alliance.
- 9 MS. HOYOS: Good afternoon, Madam Chair. I'm
- 10 from the Blue Green Alliance and for those don't know
- 11 we're an organization of 8 big national labor unions and 4
- 12 national environmental organizations and we're here to
- 13 speak in strong support of the Sheet Metal UA and IBEW
- 14 proposal that would require acceptance testing performed
- 15 and verified by TAB contractors with AABC, NEBB or TABB
- 16 certification and to require that the electrical system
- 17 acceptance testing be performed by electrical contractors
- 18 with CALCTP certification.
- 19 At the end of the day our organization exists to
- 20 grow jobs in the clean energy economy and we think it's
- 21 critically important in an economic time like this for
- 22 those jobs to be quality jobs. We think it's important to
- 23 support industry, excuse me, training operations and
- 24 apprenticeship program that graduate people who are able
- 25 to execute this certification at a very, very high level.

1	Scott	Wetch	mentioned	earlier	that	this	is	not

- 2 just a union versus a non-union, clearly there are both
- 3 involved in all these three certification, four
- 4 certification, programs. But having said that we think as
- 5 was I think really well articulated by Ellen from the UC
- 6 Berkeley Don Vial Center that at the end of the day if the
- 7 equipment is not working properly we're not getting the
- 8 gains we need. We are prepared to be full tilt boogie in
- 9 support of passing strong, aggressive, green building code
- 10 standards for 2013. That's how we're positioned to be and
- 11 as part of that we want to make absolutely sure that we
- 12 have certifications being executed by people who are fully
- 13 qualified to do so.
- 14 And there's most of the preponderance of the
- 15 day we've been hearing people speak in support and there's
- 16 been a few people that have raised questions about
- 17 capacity. Are there enough people who can do the training
- 18 and having had the opportunity to work with people like
- 19 Erik Emblem and work with people like Bernie Kotlier they
- 20 can spend 5 or 6 amounts of time that we've spent in this
- 21 hearing telling you exactly how they could make this work
- 22 swimmingly. So I'm sure they'll talk to you afterhours as
- 23 much as anyone, any staff person could possibly want.
- 24 But I just wanted to thank you for your time and
- 25 underscore our support. And we really look forward to

- 1 this being incorporated into the standards to that we can
- 2 move forward and be what California can be. Thank you.
- 3 COMMISSIONER DOUGLAS: Thank you. And could you
- 4 say your name for the record just so that we have it. You
- 5 didn't put it on the card.
- 6 MS. HOYOS: Lisa Hoyos.
- 7 COMMISSIONER DOUGLAS: Ah. Lisa Hoyos.
- 8 All right. Charles Knuffke, WattStopper.
- 9 MR. KNUFFKE: Thank you, Madam Chair. Charles
- 10 Knuffke with the WattStopper. And I'm just here to speak
- 11 in support of the training that's done in CALCTP. I just
- 12 wanted to let you know that I'm not saying that that
- 13 should necessarily be the only path to certification
- 14 however if we were designing the program to try to do what
- 15 Dr. Siminovitch was talking about and trying to ensure
- 16 that there's a level of understanding of basic control
- 17 requirements, of the technologies involved, making sure
- 18 that the right products are put in the right place that
- 19 program would actually look exactly like the CALCTP
- 20 Program.
- I just want to say that I've been involved with
- 22 some of the people that have been through the program and
- 23 it is refreshing to see people who actually understand how
- 24 to fill out the acceptance testing forms that are required
- 25 and understand the use of the products. So I think that

- 1 it has done exactly what it is touted to do which is raise
- 2 the level of understanding and to ensure that the lighting
- 3 controls of the future, which are definitely going to be
- 4 much more advanced than they are right now, are being
- 5 treated properly and understood by the people doing the
- 6 installations. So I understand you've got quite a bit on
- 7 your plate to make sure that everybody has access to that
- 8 sort of a training program but, as I said before, the
- 9 training program that is there is exactly the type of
- 10 training program that's needed for the industry.
- 11 COMMISSIONER DOUGLAS: Great. Thank you.
- MR. KNUFFKE: Thank you.
- 13 COMMISSIONER DOUGLAS: Let's see. Darlene
- 14 Besst, NECA.
- MS. BESST: Thank you, Madam Commissioner. I'm
- 16 Darlene Besst with the National Contractors Association.
- 17 I'll make this very brief otherwise I'm repeating what
- 18 others have said.
- 19 But I would like to add that as contractors
- 20 association we have worked very hard to get our
- 21 electricians trained and certified. A few years ago
- 22 participation was a challenge but as electricians have
- 23 gone through the program and as they recognize the
- 24 complexities of the systems they seen this training as
- 25 valuable and it had enabled them to do an effective and

- 1 professional job with installations.
- In speaking to our contractors they are
- 3 convinced that electricians trained and certified to
- 4 install these energy saving systems are the best qualified
- 5 to do the acceptance testing.
- 6 And then I would like to make one comment
- 7 concerning a question raised about commissioning agents.
- 8 While there are certainly individuals who can commission
- 9 there is not a whole class, we wanted to point out, there
- 10 is not a whole class that has been trained and certified
- 11 and there is no standard or credentialing program for all
- 12 commissioning agents.
- 13 Thank you.
- 14 COMMISSIONER DOUGLAS: Thank you. I've got
- 15 another card from NECA as well. Eddie Bernacchi.
- MR. BERNACCHI: Good afternoon, Commissioner
- 17 Douglas, CEC staff. Thank you for putting this workshop
- 18 on today. I know this is how we get ideas out there and
- 19 vetted and this has been very educational. I think I've
- 20 even learned having to find myself in a clean room where
- 21 to belch today so.
- 22 [LAUGHTER.]
- 23 So it's been very educational. My name is Eddie
- 24 Bernacchi and I'm here on behalf of the California
- 25 Chapters of the National Electrical Contractors

- 1 Association. We represent over 800 of the contractors
- 2 here in the state who perform work on many non-residential
- 3 lighting efficiency projects.
- 4 As Bernie Kotlier mentioned earlier the quality
- 5 and openness of the CALCTP program is very apparent and
- 6 that is why our NECA contractors adamantly support the
- 7 adoption of the acceptance testing by CALCTP trained
- 8 contractors and electricians.
- 9 Advanced lighting control systems. These are
- 10 not plug and play systems. We're not discussing here
- 11 today the replacement of CFL light bulbs. These are very
- 12 sophisticated lighting control systems that if not
- installed correctly will not perform up the energy
- 14 efficiency standards they're designed to. If the goal of
- 15 this Commission is truly to promote energy conservation or
- 16 energy efficiency then the Commission must support
- 17 acceptance testing of these energy efficiency systems by
- 18 qualified contractors to ensure that the systems perform
- 19 properly to achieve that goal.
- 20 So if we strongly believe that a minimum
- 21 standard of certification is essential and for these
- 22 reasons our NECA contractor support the CALCTP acceptance
- 23 training proposal.
- 24 I also have with me 30 some odd letters from
- 25 contractors, our contractors, from throughout the state

- 1 who support this proposal that we'd also like to submit to
- 2 the record formally.
- 3 Thank you, and thank you again for putting on
- 4 the workshop.
- 5 COMMISSIONER DOUGLAS: Thank you. Thanks for
- 6 being here.
- 7 Richard Garbrick with Schetter Electric?
- 8 MR. MARKUSON: Is it Markuson?
- 9 COMMISSIONER DOUGLAS: No. Richard Garbrick.
- 10 If you like, I'll go with Richard Markuson next.
- 11 MR. GARBRICK: Is Schetter Electric. S-C-H-E-T-
- 12 T-E-R. Schetter.
- 13 Yeah. I'm Richard Garbrick with Schetter
- 14 Electric and just real brief. I have gone through the
- 15 CALCTP management program and we've heard a lot of the
- 16 qualifications to get into the CALCTP program, we've heard
- 17 about the, you know, as far as the advanced lighting
- 18 controls and where the technology is going to. And I
- 19 think I want to address some of my comments to the public
- 20 good and as far as with the advanced technologies, I know
- 21 it's not too far, we can all remember when the VHS came
- 22 out and a lot of us bought them and they sat there with
- 23 the 12:00 blinking at us because we couldn't program them.
- 24 Well a lot of these advanced controls can be a similar way
- 25 when they're installed improperly. They're not getting

- 1 the best use. And when we don't install these things
- 2 appropriately they're not getting the use that they need
- 3 as far as the energy savings and they're not doing the
- 4 full effect that they have the ability to do. And I know
- 5 that, you know, Schetter Electric has been around for 50
- 6 years and they have some of the finest qualified and the
- 7 trained electricians that we have out in the field.
- 8 There's a huge difference when the standard is set, the
- 9 training is done and we're fully supportive of that. And
- 10 I know that when the consumers out there, when they go
- 11 through the expense and the time to put some of these
- 12 products in their building, they deserve to have them
- 13 installed right and they get the maximum use out of their
- 14 energy efficiency. And that's what I want to say.
- 15 COMMISSIONER DOUGLAS: Great. Thank you.
- Okay. Richard Markuson.
- 17 MR. MARKUSON: Thank you, Commissioners. I'm
- 18 here representing the Western Electrical Contractors
- 19 Association; Plumbing, Heating and Cooling Contractors of
- 20 California and the Air Conditioning Trade Association.
- 21 And I'll divide my comments into 2 since they're on 2
- 22 separate components.
- 23 WECA is strongly in favor of training and
- 24 qualifications for both electricians and contractors in
- 25 California; however, I would say that we are adamantly

- 1 opposed to the proposal forwarded by IBEW to create a
- 2 state monopoly. And this is not a criticism of CALCTP
- 3 it's probably an excellent program but for the state to
- 4 consider creating a monopoly that only 1 organization may
- 5 certify and qualify acceptance technicians and contractors
- 6 for the entire state of California a lots been talked
- 7 about. How many current technicians there are available
- 8 but according to their own website there's only 50
- 9 contractors who are currently certified in order to
- 10 perform these to employ these certified technicians.
- 11 That's inadequate.
- 12 Furthermore, I'm very concerned about only
- 13 having a one week period of time to provide written
- 14 comments. We only learned about this on the 22<sup>nd</sup>. We
- 15 don't understand the race to create a state monopoly for
- 16 doing the lighting certification.
- We have similar concerns I also represent PHCC
- 18 and ACTA on the other components for the air conditioning
- 19 HVAC certification. Again, you're being asked to adopt a
- 20 regulation monopoly programs for the three existing
- 21 certification entities. We are opposed to that. It is
- 22 incumbent upon the state of California to establish strong
- 23 standards for energy, in both lighting and the HVAC.
- 24 However, we don't think it's appropriate for the state to
- 25 be adopting or sanctioning monopoly organizations, private

- 1 organizations, to verify these installations.
- 2 For that reason we are strongly opposed to the
- 3 provisions.
- 4 COMMISSIONER DOUGLAS: Can I ask one question?
- 5 You know you talk about monopoly, and I tend to agree with
- 6 you, when you're saying one organization is the only that
- 7 can do it and I think even Dr. Siminovitch made similar
- 8 comments on that. But do you object to the concept of
- 9 having a certification requirement? Let's say there were
- 10 2 or 3 organizations or let's say it was open ended as to
- 11 how many organizations?
- MR. MARKUSON: Absolutely. And, in fact, I was
- 13 a little bit confused by what I found to be somewhat
- 14 conflicting testimony from the 2 CALCTP representatives.
- 15 The Dr. suggested that CALCTP was really designed to be a
- 16 forum for establishing minimum certification, minimum
- 17 training standards and things like that but then the other
- 18 representative said that CALCTP was the only entity was
- 19 qualified in order to do that.
- I think WECA contractors would strongly support
- 21 some minimum standards. WECA operates a state approved
- 22 apprenticeship program that's approved by both the State
- 23 of California and the Department of Labor. So I think we
- 24 would be strongly in support of some minimum standards but
- 25 mandating that only those graduates of the CALCTP program

- 1 are qualified I think we would strongly object to that.
- 2 And similarly for the HVAC programs, although there are,
- 3 at least in that program, 3 options available for the
- 4 contractors and the technicians quite frankly my numbers
- 5 are primarily from a non-union background. I've been told
- 6 anecdotally, and I think one of the witnesses here today
- 7 said one of the programs is exclusively union. We've
- 8 heard anecdotally that at least 2 of the programs have a
- 9 heavy union emphasis. We just don't think that it's
- 10 appropriate for the State of California to be making those
- 11 qualitative decision about which programs work and which
- 12 don't.
- 13 COMMISSIONER DOUGLAS: Okay. Other questions?
- 14 I don't see any. Thank you.
- MR. MARKUSON: I think the questions that were
- 16 posed and were put upon the board really did I think
- 17 your staff did a great job of kind of analyzing some of
- 18 the challenges, particularly in this short time frame, to
- 19 get responses from the industry. I did not see those
- 20 questions on your website. Maybe you can direct me to
- 21 where they are because we would like to provide some
- 22 written testimony as well.
- 23 MS. BROOK: They're an attachment to the notice
- 24 so they're in the same document as the notice.
- MR. MARKUSON: Wonderful. We didn't see it as

- 1 an attachment.
- MS. BROOK: Okay.
- MR. MARKUSON: But thank you very much.
- 4 MS. BROOK: All right.
- 5 COMMISSIONER DOUGLAS: Great. Thank you.
- 6 Thanks for being here.
- 7 Dennis Morrin, Sacramento Electric JATC.
- 8 Training Center. By the time I get through the card
- 9 you'll be there ready to speak.
- 10 [LAUGHTER.]
- 11 COMMISSIONER DOUGLAS: Go ahead.
- MR. MORRIN: As soon as I heard the first name I
- 13 got started. I'm Dennis Morrin. I'm the Director of the
- 14 Sacramento Electrical Training Center. We also run an
- 15 apprenticeship program which is the JATC acronym.
- I come here speaking in favor of the CALCTP
- 17 program, the California Advanced Lighting Controls
- 18 Training Program. We've been delivering this training
- 19 program now for a couple of years. We have nearly 200
- 20 local electricians that have gone through it and they're
- 21 all state certified electricians. It is definitely a
- 22 benchmark model program for training the workforce and to
- 23 ensure that when people go out and do the work they can
- 24 actually do it. And I have to go back to Mr. Ouellette's
- 25 comment when he talked about the 87 percent passing rate.

- 1 If you inverse that and say that's 13 percent failure
- 2 rate. Yes, some people are failing. Not everybody can do
- 3 the complexity of this work. And those that can't are not
- 4 certified so that, in fact, only the people that are going
- 5 to get the results from the energy savings and the complex
- 6 controls are the ones that are going to be out there doing
- 7 the work. It's state of the art training on a specialty
- 8 skill and we're very much in favor of this program. Thank
- 9 you.
- 10 COMMISSIONER DOUGLAS: Thank you. Thanks for
- 11 being here.
- 12 Andrew Meredith. Andrew Meredith? Did we we
- 13 might have lost somebody. I'll call him up again.
- 14 Victoria Rome, NRDC.
- 15 MS. ROME: Good afternoon. I'm Victoria Rome
- 16 with NRDC, the Natural Resources Defense Council. I just
- 17 have a few general comments today.
- We think acceptance testing is important. When
- 19 designed right it serves as an important tool to increase
- 20 compliance and make sure that we get the savings that are
- 21 promoted on paper in terms of energy and cost savings.
- Now is a good time for the Energy Commission to
- 23 review and update requirements for who does the acceptance
- 24 testing. And we would think that we would urge you to
- 25 establish specific requirements regarding qualification,

- 1 certification for acceptance testers. Specifically we
- 2 think, unless it's impractical, acceptance testing should
- 3 be done by an independent party so in other words not the
- 4 person who did the installation design or manufacturer of
- 5 the system. In extreme circumstances we understand there
- 6 may need to be flexibility on that point.
- 7 And regarding the specific proposals before you
- 8 today we think those are a good starting point. We're
- 9 supportive of those proposals as a starting point and
- 10 would be happy to provide additional input as you move
- 11 forward.
- 12 Thank you.
- 13 COMMISSIONER DOUGLAS: Thank you. Thanks for
- 14 being here.
- 15 Patrick Splitt, App-Tech Inc.
- MR. SPLITT: Good afternoon, Commissioner. I'm
- 17 Pat Splitt from App-Tech. I'm an Energy Consultant from
- 18 Santa Cruz. I've been one for 30 years and have been to a
- 19 lot of these workshops.
- I thought from the description of this being a
- 21 workshop that this would be a little different so I didn't
- 22 have a prepared statement but since I've been sitting here
- 23 for a long time I've had a long time to write stuff down.
- 24 [LAUGHTER.]
- 25 So anyway on my blue card I said I opposed this

- 1 proposal but basically I'm opposing the timing. I think
- 2 it's a good idea that people be trained better and get a
- 3 lot more knowledge but I just don't think we have the time
- 4 now to get into this. Especially when I review the
- 5 document that was the basis of this and look at the
- 6 findings and I see all these problems with the
- 7 requirements are confusing, not easy to understand, our
- 8 contractors are unfamiliar with the forms, incorrect forms
- 9 are commonly used. Just a lot of problems with the
- 10 process we have now. I think what we're doing is we're
- 11 putting the cart before the horse. That actually one of
- 12 the problems we have with the nonres compliance is that
- 13 this equipment isn't getting installed correctly.
- 14 And we're not I don't see that the Commission
- 15 is doing much to try to get the equipment installed
- 16 correctly. We're off talking about, "Well, we've got to
- 17 check this stuff afterwards." I think it'd be a lot nicer
- 18 and more efficient if it was installed correctly the first
- 19 time. And there actually already is a document that has
- 20 been approved, it's in the standards now, they're called,
- 21 Installation Certificates. On the residential side they
- 22 got formatted fairly well and for whatever the contractor
- 23 is doing these forms sort of spell out what they're
- 24 supposed to do and which regulations actually comply to
- 25 what they're doing and it's on the form that the licensed

- 1 contractor has to sign and state that he actually
- 2 installed these things correctly. This is then required
- 3 to be given to the building owner so they have a record
- 4 later on if something isn't right who's responsible. In
- 5 the nonres side those forms sort of exist but they're
- 6 essentially blank pages. Very little on there. A lot of
- 7 space where a contractor could fill in things and put
- 8 requirements onto his systems if he wanted to but why
- 9 would he do that?
- 10 So I think that really, one of the things that
- 11 needs to happen is we should actually try to implement
- 12 those forms better and actually try first before we build
- 13 up a whole new system of certification to test this
- 14 equipment. What I think first we have to do is actually
- 15 for mechanical compliance, electrical compliance,
- 16 whatever. Set up some flow charts. Start with the
- 17 planning part of the phase, permitting, construction,
- 18 verification, move-in by the owner and maybe follow up
- 19 test. Set up this flow chart and at each stage list what
- 20 the requirements are, who is supposed to do it, what forms
- 21 are supposed to be filled out and by who and lay that all
- 22 out and see if you can get at least most people would
- 23 agree that the flow chart is right. Because I think right
- 24 now everybody has something else in their mind about how
- 25 this is supposed to work. And I think first you have to

- 1 lay this out and once you lay it out you can see well a
- 2 lot of this stuff we're talking about, actually stuff the
- 3 installers should know how to do, I mean, he doesn't just
- 4 install stuff and walk away and never turn it on. I mean
- 5 it should be working when they leave. We're just trying
- 6 to verify with these acceptance tests so he has to know
- 7 that somebody's going to come in and this is what they're
- 8 going to be looking for. And if all that was on the form
- 9 that he had to sign and give to the building official and
- 10 to the owner, well his license is on the line. We already
- 11 have a document to try to get this to work. It's just not
- 12 implemented very well. So I think that has to be
- 13 improved. There is a lot of other problems with the
- 14 forms. People are having problems. There's problems with
- 15 the compliance software. That you can't actually even
- 16 if there's a form where there's a place where I'd like to
- 17 input something I can't do it. The program just doesn't
- 18 let me type in anything in that spot. So there's just a
- 19 lot of things that need to be clean up before we start
- 20 doing new things. We ought to try to get things that are
- 21 on the books now working better.
- 22 So, now let me just see what I forgot to tell
- 23 you from my list. So anyway one thing is the
- 24 responsibility has to be defined in the standards. Right
- 25 now there's a problem where there's a form where you're

- 1 supposed to put who's responsible for doing these tests
- 2 but nowhere does it say who decides who puts a name in
- 3 there. So everybody thinks somebody else is going to do
- 4 it so the place usually gets blank.
- 5 MS. BROOK: We've done quite a bit of work on
- 6 our 45-Day language in that regard and would love to have
- 7 you review and we can talk about that later.
- 8 MR. SPLITT: Okay. Again, who's the responsible
- 9 party? Everybody thinks it's someone else. I know -
- MR. SHIRAKH: We're actually doing a lot of
- 11 review of the documentation out there of the responsible
- 12 party, who's signing and all that, run that by you but,
- 13 you know, we have -
- 14 MR. SPLITT: Well, actually, let me switch hats
- 15 for a second. I'm also Vice-Chair of CABEC and CABEC is
- 16 very interested as an organization of getting involved in
- 17 trying to fix those forms.
- 18 MR. SHIRAKH: I agree. Forms are part of the
- 19 manuals. We'll work with you guys as we did in 2008. I
- 20 think what we'd like to concentrate on now is this
- 21 proposal in hand. If you have any comments related to
- 22 this acceptance testing and procedures. We can talk to
- 23 you about the forms a little bit later.
- 24 MR. SPLITT: Well, there are certain things that
- 25 sort of are involved at, like in the lighting side for the

- 1 acceptance test. They're supposed to have somebody done a
- 2 daylit plan and there should also be a plan for the
- 3 outdoor lighting. Well, those aren't done and they sort
- 4 of should be done by the person, for the daylighting plan,
- 5 by the architect or by the lighting design for outdoor.
- 6 By the time the acceptance guys get onboard whoever should
- 7 have done that is long gone and they're sort of having to
- 8 imagine what a lot of this stuff is. So that's a problem
- 9 that sort of crosses over from one side to the other.
- 10 One thing I noticed is that many people, just a
- 11 comment here; they mentioned they were members of more
- 12 than one organization of these TABB groups. So when you
- 13 get your total of all the people you have to realize that
- 14 many of them belong to two or more of those organizations
- 15 and it may not be as many as it looks.
- 16 Also, there are some companies, I think more on
- 17 the electrical side, that specializes in just particular
- 18 types of equipment. So they have certain brands they
- 19 install. They have certain controls that they use. And
- 20 they use these same controls over and over again so
- 21 they're very, very familiar, factory trained with stuff.
- 22 So they're actually very good at installing this equipment
- 23 and operating it and setting it up but they may not have a
- 24 broad controls background. So there's a lot of people I
- 25 think that can actually do their job and shouldn't be sort

- 1 of pushed out of being able to do their work just because
- 2 they don't know a lot of stuff that is useless to them.
- I guess that's enough. I've got more. You know
- 4 me so. The main thing is I think we should try to fix
- 5 what we have on the books right now and put this off until
- 6 later until we see it may not be needed. Once we get
- 7 the installation certificates going and get the installers
- 8 to actually know what they're supposed to be doing. We
- 9 may not have all these problems.
- MS. BROOK: Okay. Thank you, Pat.
- 11 MR. SHIRAKH: Thanks, Pat. You have my number.
- 12 COMMISSIONER DOUGLAS: All right. Appreciate
- 13 your patience in waiting to make the comments. Very
- 14 helpful.
- Johnnie Smith, Hangtown Electric, Inc.
- 16 Looks like Johnnie Smith has stepped out of the
- 17 room or has run out of patience. I'll go on to -
- 18 I'm now on cards that I'm either repeating or
- 19 came up in the last 10 minutes or so. Jon McHugh, McHugh
- 20 Energy.
- MR. MCHUGH: Good afternoon. I'm Jon McHugh and
- 22 I'm representing myself today. One of the things that I
- 23 thought I'd first talk about I know that there's part of
- 24 this has to do with concern for jobs and I was doing a bit
- 25 of hand-calc earlier with some help from my friends that,

- 1 you know, for the new nonresidential standards we're
- 2 really, I'd say, replacing electrons with neurons. That
- 3 there's more effort and more thought and more design into
- 4 new California buildings that would qualify under these
- 5 new standards. And so the nonresidential portion of the
- 6 standards my calculation is is that there's around 740
- 7 fulltime jobs per year that are created by the new
- 8 standards to satisfy the needs of the requirements. For
- 9 our friends in IBEW the lighting retrofit portion, a
- 10 fairly substantive change to the standards, which would
- 11 require when more than 10 percent of lighting is upgraded
- 12 that the new lighting system has to meet the control
- 13 requirements and the lighting power density requirements.
- 14 My estimate is that there's an additional 140 jobs per
- 15 year that is created by that change in the standards. So,
- 16 you know, this new standard is a job creator and a kind of
- 17 similar kind of order of magnitude of, you know, somewhere
- 18 around 700 additional jobs associated with the residential
- 19 standards.
- 20 So I just wanted to first start out there that
- 21 to some extent that standards are actually helping all
- 22 ships rise in terms of construction jobs. And related to
- 23 the conversation about the standards I'd like to kind of
- 24 recognize someone who's actually no longer with us.
- 25 Jeffrey Johnson was a member of the California Energy

- 1 Commission staff, then when he worked on this he was with
- 2 the New Buildings Institute. And the idea of acceptance
- 3 testing is what I call commissioning light. Its intent
- 4 was not to be commissioning. It was not be a full blown
- 5 very sophisticated approach. It was actually based on
- 6 some fairly detailed research, much of it sponsored by
- 7 PIER that looked at what are the issues. The sort of the
- 8 80/20 rule which is if I take 20 percent of the effort can
- 9 I uncover about 80 percent of the failures that we see and
- 10 so based on that kind of research it looked at some fairly
- 11 simple approaches with some fairly simple tests that would
- 12 uncover whether or not various failure modes of this
- 13 installed equipment. So the intent was to not only fix
- 14 problem systems because you couldn't pass a test if it had
- 15 this fault because you would fail and so, no, you don't
- 16 turn into the inspector, "Here's my form that says that it
- 17 failed." No, I've got to now go back and fix a piece of
- 18 equipment. Some of these tests were intended to be
- 19 conducted by the actual installing contractor so the idea
- 20 is that there would be direct feedback and we would be
- 21 improving the quality of the installation so that, I think
- 22 as Pat had mentioned earlier, that people are starting to
- 23 do it right the first rather than saying, "We're bringing
- 24 in this third-party. We don't really trust the person
- 25 who's installing it." We actually believe that when

- 1 people don't install equipment incorrectly it's not
- 2 because they're trying to rip off the consumer. Sometimes
- 3 it's just a mistake and so what happens is that by
- 4 applying these simple tests, these simple tests identify
- 5 some fairly major issues. And so it would be somewhat
- 6 problematic it would be changing the scope. I mean, it
- 7 would be changing the scope from something that is
- 8 ultimately something that's a self-certification to
- 9 something that's a third-party certification and that's
- 10 really sort of the question that's in front of the
- 11 Commission around this proposal. Because this proposal
- 12 would say that many of the folks that do install equipment
- 13 would not be allowed to perform these acceptance tests.
- 14 Myself and my colleague Matt Tyler over here, after the
- 15 2005 standards we actually tested the test with
- 16 contractors and looked at some of the issues. And Matt,
- 17 since then has actually done further investigation later
- 18 on. One of the things in terms of doing the test is that
- 19 even though TAB contractors and various contractors may be
- 20 very knowledgeable about controls, the fact of the matter
- 21 is that these controls can get pretty darn complex, pretty
- 22 darn quickly. So an acceptance test that would actually
- 23 disallow the controls contractor from performing the test,
- 24 I think, potentially would actually increase the cost of
- 25 the test, make it a lot longer to perform. So I'm not

- 1 sure that's really what the intent was. Certainly when we
- 2 did our cost effectiveness of the test I don't think we
- 3 were presuming that people are going to be doing these
- 4 tests were actually going to have to spend quite a bit of
- 5 time getting up to speed on that particular control
- 6 system. So the intent is to really encourage folks to
- 7 actually get it right the first time, the second time,
- 8 right? After they've conducted the test a couple of
- 9 times, didn't pass, now I know how to actually make this -
- 10 install this so the system works.
- 11 And this is not just for mechanical but this is
- 12 also for electrical systems too. And as we heard from Dr.
- 13 Siminovitch control systems are getting more and more
- 14 complex. And, you know, CALCTP, which I think is a great
- 15 program. I think we should be encouraging that but at the
- 16 same time my understanding is that, for instance, low
- 17 voltage electricians would not be able to apply, those
- 18 with the C7 license would not be allowed to have
- 19 certification nor folks that are controls contractors.
- 20 Again, kind of keeping out some of the very skilled
- 21 professions that you'd want to include.
- 22 So I guess the end is that I think there's a lot
- 23 of good in the proposal that people brought forward that
- 24 we would like to see more training for folks but I also
- 25 don't think that we want to narrow the scope.

- 2 COMMISSIONER DOUGLAS: No. Thank you. Thanks
- 3 for coming up.
- 4 Patrick Pico, Vice President of Advantage
- 5 Construction Services Division.
- 6 MR. PICO: Thank you, Commissioners. Patrick
- 7 Pico. I'm a TAB technician, supervisor. I've been in the
- 8 industry professionally for 25 years but pretty much all
- 9 of my life being a second generation HVAC. You know my
- 10 dad was in this industry for my entire life and was a
- 11 contractor in the state. And I've been involved from the
- 12 training side through the fabrication, the install side,
- 13 eventually leading me to the testing and balancing side of
- 14 it.
- 15 And listening to everybody speak today, we see
- 16 the complexities of the issues out there. We're all
- 17 trying to clear up the complexities and make the system
- 18 work more efficient. Make all the equipment out there be
- 19 much more productive and work more energy efficiently.
- 20 From my experience what I've seen is that the
- 21 TAB, and I'm not saying that TABB is T-A-B-B, any of the
- 22 certifying agencies, those professionals, the technicians,
- 23 the firms, the supervisors. Those are the people that I
- 24 see that have been given the proper skillsets to go out
- 25 and perform these mechanical acceptance tests. That's

- 1 what I've seen in my professional career when I've worked
- 2 full-service mechanicals, the TAB personnel for those
- 3 firms are the ones that were dedicated to go out and
- 4 perform these tests. They were the ones with the
- 5 knowledge of the controls, being able to manipulate and
- 6 put these sophisticated pieces of equipment into those
- 7 modes that are required to come up with this data.
- 8 So, I was listening when Martha was bringing up
- 9 our people being taught to fill out this form and we've
- 10 heard from some of the training centers specifically that
- 11 they are going specifically after these forms. But I've
- 12 looked back at what I've seen is yes. They've been giving
- 13 that, not maybe specifically to that form, but in a much
- 14 broader sense. All their training on airflow, all their
- 15 training on instrumentation and which one to use in the
- 16 proper application. I can teach somebody a procedure but
- 17 if I give them 3 pieces of equipment that are supposed to
- 18 do the same thing how do they know which one to use at the
- 19 proper time. So those are the things that I see any of
- 20 the certifying agencies that we have out there currently,
- 21 they've tested people to this level of knowledge. These
- 22 people have proven proficiency to this level of knowledge
- 23 and of everybody out there they're the most complete group
- 24 to be able to fulfill these forms and ensure that
- 25 equipment that's installed out there is operating to its

- 1 most efficient applications.
- Thank you very much.
- 3 COMMISSIONER DOUGLAS: Thank you.
- 4 Andrew Meredith? Andrew Meredith? Going once,
- 5 going twice.
- 6 Matthew Tyler, PECI.
- 7 MR. TYLER: Good afternoon, Commissioner and
- 8 Energy Commission staff. My name is Matt Tyler and I work
- 9 as a Mechanical Engineer for PECI. I am the principle
- 10 investigator of the recent PIER project that led to
- 11 publishing the report on behalf of the CEC that eventually
- 12 led to opening this can of worms.
- 13 So I'm available to answer any questions and
- 14 provide any clarifications that you might need based on
- 15 the report content.
- In addition I'd like to provide a clarification.
- 17 Perhaps 10 or 15 minutes ago a speaker mentioned that
- 18 there are no certifications programs for commissioning
- 19 providers and that's incorrect. There's actually at least
- 20 4 and that includes programs that are administered by AEE,
- 21 ASHRAE, ECA and University of Wisconsin at Madison.
- 22 COMMISSIONER DOUGLAS: Thank you. Mazi, Martha,
- 23 any questions? Okay. I don't think so. Appreciate you
- 24 being here.
- 25 Johnnie Smith, Hangtown Electric? Or Andrew

- 1 Meredith? Looks like we wore both of them out.
- 2 How about the phones and WebEx?
- MR. WARE: We have a question from George
- 4 Nesbitt.
- 5 COMMISSIONER DOUGLAS: Go ahead, George.
- 6 MR. WARE: George, are you there?
- 7 MR. NESBITT: Yeah. George Nesbitt.
- 8 Environmental Design Build HERS Rater.
- 9 I think in the residential end we have to
- 10 remember that we have a certified HERS Rater but the
- 11 installers have to test 100 percent of their own work but
- 12 they're not required to have any specific certification.
- 13 So I think on the commercial end it's important
- 14 if we're not requiring a third-party who is certified that
- 15 we do require the contractor or whoever is doing the
- 16 acceptance testing to have some sort of certification or
- 17 qualification.
- I'd also say that I think it's probably
- 19 important that we have flexibility for engineers,
- 20 contractors, trades people to be able to have that if they
- 21 have the qualifications and not necessarily say, "You have
- 22 to have electrical contractors license" or whatever as to
- 23 be the only one.
- I think that would be my and I definitely also
- 25 want to echo as a HERS Rater I've worked I've actually

- 1 had almost I've had no call for nonresidential duct
- 2 testing and I think a lot of that has to do with the PERF-
- 3 1 not making HERS verification requirements clear in bold
- 4 letters. And that, in general, the quality of
- 5 construction in high-rise residential and other nonres -
- 6 you know, they're not installing installation right and
- 7 all the various other things. You do not have credit for
- 8 doing those right under the Energy Code. That's something
- 9 I keep hammering on and I'll keep trying, even if it's
- 10 2017.
- 11 COMMISSIONER DOUGLAS: Thank you, George. Other
- 12 people online or on the phone?
- Looks like most of you oh. Oh. Is that
- 14 somebody?
- MR. WARE: I had to mute George.
- 16 COMMISSIONER DOUGLAS: All right. Well, if
- 17 there's nobody else online or on the phone it looks like
- 18 most people made the effort to come here in person. Is
- 19 there somebody else on the phone who'd like to speak? It
- 20 doesn't sound like it.
- 21 So with that let me turn this back to Martha and
- 22 Mazi to talk about next steps.
- 23 MS. BROOK: So I think we've mentioned this
- 24 already but just as a follow up we do need to have your
- 25 written comments placed in our docket by March 5 and we

1	would very much encourage you to accempt to respond to the
2	questions that are attached as an attachment to the
3	Workshop Notice and if you have any problems finding it
4	let us know and we'll be happy to send it to you.
5	And then we also talked about the Energy
6	Commission may initiate a parallel rulemaking proceeding
7	to consider adoption of certification requirements or
8	training or criteria for qualifications for these
9	acceptance tests for the nonresidential standards for
10	inclusion in the 2013 standards update.
11	And that's all we have.
12	COMMISSIONER DOUGLAS: All right. So with that
13	I'd like to thank everybody for being here and for
14	providing your ideas and information and expertise and
15	lending it to us today. We'll look forward to next steps
16	on this and, again, really appreciate you being here. So,
17	with that, we're adjourned.
18	(Whereupon, at 4:43 p.m., the workshop was
19	adjourned.)
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## REPORTER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF,

I have hereunto set my hand this 21st day of March, 2012.

Peter Pet

PETER PETTY CER\*\*D-493 Notary Public