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CALIFORNIA ENERGY COMMISSION

In the matter of:

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GASOLINE SUPPLY RELIABILITY WORKSHOP

TRANSCRIPT OF PROCEEDINGS

HYBRID VIA IN-PERSON AND ZOOM

THURSDAY, AUGUST 22, 2024

9:30 A.M.

Reported by:

Martha Nelson

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1 P R O C E E D I N G S

2 9:01 a.m.

3 THURSDAY, AUGUST 22, 2024

4 MR. SMITH: Good morning, everyone, and thank you
5 for joining the California Energy Commission SB X1-2
6 workshop. My name is Jeremy Smith. I'm a Deputy Director
7 in the Energy Assessments Division. We've held several
8 workshops on various elements of this legislation, but
9 today's workshop will focus on market liquidity and
10 gasoline supply considerations for consumers on price
11 spikes.

12 Next slide, please.

13 Before we get started, I'd like to share some
14 housekeeping items with everyone.

15 First, please be aware this meeting is being
16 recorded.

17 Second, we welcome and appreciate your feedback.
18 We have time allotted for public comment at the end of the
19 presentation. We also welcome written comments, which are
20 due by 5:00 p.m. on September 10th. We'll have slides to
21 provide written and oral comments later in the
22 presentation.

23 For in-person attendees, restrooms are in the
24 atrium, out the door and to the left.

25 If there's an emergency and we need to evacuate

1 the building, please follow the staff to Roosevelt Park,
2 which is a block away across the street, diagonal to the
3 building.

4 Next slide, please.

5 As a reminder, Senate Bill X1-2 was signed by
6 Governor Newsom in March 2023 and took effect in June of
7 last year. The law was designed to protect Californians
8 from experiencing price gouging at the pump by oil
9 companies. Among other things, the law provided the CEC
10 with the authority to collect additional data from the
11 petroleum industry to better understand the causes of price
12 spikes and provide the necessary facts to develop policies
13 to prevent Californians from overpaying at the pump.

14 The purpose of today's workshop is to look at the
15 various factors that impact gasoline supplies, particularly
16 in summer months when Californians drive more and the
17 demand for gasoline increases. If supply and demand are
18 not balanced, prices can increase, which we've observed to
19 varying degrees, including rapid price spikes in summer of
20 2022 and 2023.

21 Since refinery outages can play a major role in
22 gasoline supplies, we'll hear about the Department of
23 Industrial Relations' role in refinery maintenance, worker
24 safety, and the information they collect from the industry.
25 We'll also look at recent supply, demand, and price trends

1 observed in the data collected under SB X1-2. Using tools
2 developed with that information, and we'll investigate the
3 impact by supply conditions on gasoline prices. Finally,
4 we'll look at some conceptual frameworks for minimizing the
5 supply impact of refinery maintenance through resupply and
6 minimum inventory requirements.

7 Next slide, please.

8 This is the agenda for this morning's workshop.
9 We'll start with opening comments from the dais. We're
10 joined today by Vice Chair Gunda of the California Energy
11 Commission and Director Milder of the Division of Petroleum
12 Market Oversight. We have three staff presentations, one
13 from Zohra Azim from the Department of Industrial
14 Relations, one from myself, followed by one from Varsha
15 Sarveshwar from the DPMO. And we'll wrap up with comments
16 from the dais and public comments before adjourning.

17 Next slide, please.

18 With that, I'll hand it over to Vice Chair Gunda
19 for opening comments.

20 VICE CHAIR GUNDA: Thank you, Jeremy, for setting
21 the stage for today. Welcome, everybody, to the workshop.

22 I want to begin by thanking Jeremy, you, for
23 helping with coordinating this workshop, along with a
24 number of staff behind the scenes.

25 I also want to welcome Zohra Azim and Varsha

1 Sarveshwar for taking the time today to be presenting today
2 and providing insights, you know, from the vantage points
3 you have.

4 I would also like to welcome and thank Director
5 Milder, my colleague and quickly becoming a friend, here to
6 the dais joining me today to co-lead this workshop.

7 I want to recognize the incredible amount of work
8 that has been done since the passage of SB X1-2. I'm just
9 incredibly proud and just impressed with the staff's work
10 over the last 12 months. The number of hours, the sheer
11 number of hours in collecting information, working on data
12 quality and providing insights has been incredibly helpful
13 towards the progress of this work.

14 As part of SB X1-2, we were able to also adopt
15 the fuels assessment in the last business meeting of the
16 CEC, which has been a mammoth task, again, to provide a
17 landscape of the petroleum industry in California, but lay
18 out some policy options to continue to work towards long-
19 term transition of the fuels and allowing for a reliable
20 and affordable transition from the current fossil usage.

21 So over the last year, I have also really come to
22 recognize the complimentary and oftentimes incredible value
23 that DPMO adds to the CEC both in terms of the skillset,
24 the staff that have joined from DPMO that just have been
25 incredible to work with, so thank you, everybody. I see

1 everybody in the audience here.

2 With that, you know, I think as Jeremy mentioned,
3 a lot of work today will be focused on thinking through the
4 problem that has been set up in the last workshop. You
5 know, Jeremy and Gigi from DPMO presented the broad strokes
6 around the lack of liquidity and what that does to the
7 prices at the pump. And today, we will have better
8 opportunity to look at what are some of those tools, what
9 are some of the options we can do to improve liquidity, but
10 also look at the impact on consumers and, you know, looking
11 at some counterfactual, you know, values and opportunities
12 on what we can save.

13 I'm also really excited to look at -- hear from
14 Zora today on the DIR's perspective on the maintenance
15 issues. And I think it will be another really useful
16 workshop in developing the record towards utilization of
17 various tools that the CEC has in the protecting consumers.

18 With that, I'll turn it over to Director Milder.

19 DIRECTOR MILDER: Well, thank you, Vice Chair. I
20 want to first reflect back those positive comments.
21 Working with your office and with the Energy Assessments
22 Division is critical to DPMO's work, and I'm so effusively
23 positive about the support that we've gotten and
24 appreciative of the work and the long hours by staff
25 related to data processing and the like, and genuine

1 heartfelt appreciation there.

2 In terms of today, I want to echo your comments,
3 looking forward to the three presentations, learning more
4 about what the Department of Industrial Relations does to
5 ensure safety related to refinery turnaround, hearing from
6 EAD staff about some of these critical supply and demand
7 dynamics and how they impact our California market, and
8 also listening in the DPMO presentation about what options
9 the state might have to try and mitigate or even eliminate
10 price spikes.

11 So appreciate the work behind today's
12 presentations. I'm looking forward to the discussion.

13 VICE CHAIR GUNDA: Thank you, Director Milder.

14 With that, Jeremy, back to you. Thanks.

15 MR. SMITH: All right. Thank you, Vice Chair and
16 Director Milder.

17 So with that, we can go to the next slide, and I
18 would like to introduce our first presenter, Zohra Azim.
19 She is a Senior Safety Engineer specializing in refinery
20 operations at the Department of Industrial Relations.

21 Zohra?

22 MS. AZIM: Hi. Good morning, everyone, and thank
23 you for giving me this opportunity to come and speak in
24 front of Energy Commission and share Cal/OSHA's policy of
25 the process safety management goals.

1 So the goal of the Cal/OSHA Process Safety
2 Management Unit is to protect the workers and public from
3 safety and health hazards by enforcing California Title 8
4 Regulation, and specifically Process Safety Management
5 Regulation, Title 8, sections 5189 and 5189.1.

6 So Process Safety Management Unit takes its
7 authority from Labor Code section 7850 through Labor Code
8 section 7873. In Process Safety Management Unit, we do two
9 categories of inspections, planned or program inspection,
10 and also we do unplanned and program inspections. So in
11 program -- in a program or unplanned inspections, we
12 respond to serious injury, illness, fatality, major
13 incident, and also we respond to complaints from employees,
14 employees' representatives, state agencies, contractors,
15 subcontractors, and other governmental representatives.

16 So in program inspections, though, we do three
17 types of inspections. We do first program quality
18 inspections that apply to refineries and (indiscernible)
19 and chemicals. And we do turnaround inspection that only
20 applies to refineries. And also we do follow-up inspection
21 on a serious citation abatement.

22 The scope and application of Process Safety
23 Management Regulations 5189 and 5189.1 are different.
24 5189.1 applies to a chemical facility, and it's based on
25 the threshold quantity and flashpoint below 100 Fahrenheit.

1 Process Safety Management Regulation 5189.1, it applies
2 only to petroleum refineries. So under 5189.1, in the
3 Process Safety Management Unit, we do about 30 to 45
4 program quality inspections every year statewide. And
5 under 5189.1, we do four program quality verification and
6 refineries. We randomly choose two refineries in the south
7 and two refineries in the north California.

8 So we complete the program quality inspection as
9 a team of three to four safety engineers. And we have
10 spent about 600 to 1,000 hours of ours to do inspections
11 and complete our investigations.

12 So we've choose about one to two process units
13 and refineries. And the team and refineries focus on
14 Safety and Health Program. It reviews, their written
15 programs, and also reviews their implementation of their
16 written programs to verify the effectiveness of the
17 refineries' program implementation team reviews, activities
18 records such as inspection records, corrosion studies,
19 management of changes study, process safety (indiscernible)
20 human factor analysis, and many other elements where they
21 are looking.

22 We also interview employees at different levels.
23 We do site observation to see if they're really
24 implementing their safety program. Our team, also, we are
25 not only focusing on Process Safety Management Regulation,

1 also we do look at the Heat Illness Prevention Program,
2 Injury Illness Prevention Program, Confined Space Program
3 as our communications and emergency action. And there are
4 so many other programs we are reviewing during the quality
5 verifications.

6 If we find any deficiency during our inspection,
7 we do it by consent, and we require the employer to provide
8 us abatement.

9 We do turnaround inspection, which strictly
10 applies to petroleum refineries. What turnaround means,
11 it's a planned and scheduled shutdown of process unit or
12 refineries to perform maintenance, repair, replace, test,
13 inspect the process equipment.

14 Senate Bill 1300 (phonetic) requires the
15 refineries to provide information regarding their
16 turnaround schedules to the Divisions. Senate Bill 1300,
17 the governor approved it on September 20th, 2014, as a
18 result of Senate Bill 1300. Labor Code section 70, 872,
19 and 7873 (phonetic) had it. So these Labor Codes requires
20 every petroleum refinery in the state of California to
21 submit their full schedule of maintenance to the Division
22 by September 15th every year.

23 So we do four turnaround inspections per year.
24 We do two in the north and two in south California. So the
25 Division is allowed to start their inspection 60 days prior

1 to shutting down the unit. This is the only inspection
2 that we are allowed to inform the employer ahead of time
3 that we are coming and doing inspections.

4 So in the turnaround inspection, we focus on the
5 deferring maintenance and maintenance only. We look at it
6 to see if any deferring maintenance has impact on health
7 and safety of employees. And also we look if any deferring
8 maintenance has impact on integrity of a process equipment.
9 We have six months to complete our turnaround inspection
10 from the day that we get started. It's based on the
11 statute of limitations.

12 So during our -- during the turnaround
13 inspection, we review the corrosion study, process safety
14 hazard analysis, management of change, risk-based
15 inspection, and our (indiscernible) inspection, temporary
16 repairs, deferring maintenance, and also we look at all the
17 work orders that needs to be completed during the
18 turnaround.

19 So during the turnaround, we do many site visits,
20 and all of our site visits are happening during when the
21 unit is shut down. We go to the unit and verify the
22 confined space permit, make sure that they're filling out
23 or doing the work properly. And also, we look at the
24 health work. We check the contractor training
25 certification. And also, we look at the pre-startup safety

1 review after the turnaround is completed. And also, we
2 look at the startup procedure for the units.

3 And Process Safety Management Unit, all our
4 safety engineers are very well-trained and qualified to
5 doing different types of inspections. So we are, the unit
6 is, receiving a lot of specialized training, and so we are
7 well prepared to respond to any situation, including major
8 incident in refineries.

9 Thank you very much for your attention. Any
10 questions?

11 VICE CHAIR GUNDA: Yeah. Yes. Thank you so
12 much, Zohra. I think you set the -- you provided some
13 information on the turnaround-specific portion. Are you
14 able to expand on, you said, I mean, if I heard it right
15 you said September is when --

16 MS. AZIM: By September 15, they have to provide
17 us the list of their schedule for the next year --

18 VICE CHAIR GUNDA: Okay.

19 MS. AZIM: -- complete schedule. If any changes
20 are made, they have to inform us also.

21 VICE CHAIR GUNDA: Got it. So it's the entirety
22 of the year, so September --

23 MS. AZIM: Yes.

24 VICE CHAIR GUNDA: Okay.

25 MS. AZIM: They have to provide us for the entire

1 year.

2 VICE CHAIR GUNDA: And when they provide the
3 schedule, kind of, what kind of information do they
4 generally provide?

5 MS. AZIM: We don't receive the scope and
6 application of the turnaround, we only get the unit and the
7 date that they are doing -- starting the maintenance. And
8 even that date is usually is not fixed, it changes.

9 VICE CHAIR GUNDA: Got it. Thank you.

10 DIRECTOR MILDER: Yes, thank you, as well, for
11 the presentation.

12 MS. AZIM: Thank you.

13 DIRECTOR MILDER: Is there a process in place
14 currently to examine whether all the planned maintenance
15 that has been submitted in the September schedule, in fact,
16 takes place?

17 MS. AZIM: We don't have any plans, but we are
18 expecting if they are submitting full schedules for us,
19 they are going to do it. But, yes, there is a time that
20 they have postponed it. We get a letter or we get
21 information that, okay, for example, the turnaround that
22 was in December is postponed to January.

23 DIRECTOR MILDER: Thank you.

24 VICE CHAIR GUNDA: Yeah, thank you so much.

25 MS. AZIM: Thank you.

1 DIRECTOR MILDER: We really appreciate your time
2 today.

3 MS. AZIM: Thank you. Thank you very much.

4 MR. SMITH: All right. Thank you, Zohra.

5 And in my presentation, I'll talk about the
6 correlation between gasoline supply conditions and prices,
7 and we'll walk through a hypothetical scenario to really
8 illustrate that relationship. I'll explain more in detail
9 as I go along, but keep in mind that when we talk about
10 supply, we're referring specifically to California gasoline
11 and not crude oil supply.

12 Next slide, please.

13 All right, so I'll start by talking about the
14 average retail price in California. This is the price
15 consumers pay at the pump.

16 The green line on this chart represents the
17 average California retail price from January 2021 to today
18 in dollars per gallon. In 2021, following the COVID-19
19 pandemic, prices steadily rose to the point where now
20 statewide average retail prices rarely fall below \$4.50 a
21 gallon. In 2022, Californians saw gasoline prices exceed
22 \$6.00 per gallon on multiple occasions. Prices also spiked
23 above \$6.00 in late Summer 2023. Finally, we saw elevated
24 prices averaging \$5.50 just earlier this spring in 2024.

25 Next slide.

1 Next, the red line is the average retail price of
2 gasoline across the United States. Again, prices steadily
3 rose in 2021, as they did in California after the COVID-19
4 pandemic, and we observed some similar price fluctuations,
5 including higher prices in summer than in winter.

6 Next slide.

7 We can learn a lot about what causes prices to
8 fluctuate in California by comparing the price here to the
9 average price in the United States. The blue line in this
10 chart represents the difference between the California and
11 U.S. average retail prices. There are times when both the
12 California and the U.S. price increase, and thus the
13 difference between these two stays low. This means the
14 price fluctuations are likely due to conditions outside
15 California, such as global crude oil prices or geopolitical
16 issues.

17 There are other times when the two trends are not
18 in lockstep, however, which indicates the reason price
19 spike is likely due to conditions isolated to California.
20 Notably, the late summer price spikes in 2022 and 2023 are
21 not seen in the U.S. price, so the difference between these
22 two prices spike and is shown in the two yellow regions.
23 These are periods that CEC has been studying very closely.

24 Next slide.

25 And finally, as a fourth layer here, when prices

1 spike due to issues isolated to California, there is
2 another price trend worth observing, which is the
3 California gasoline spot market differential. The spot
4 market is a high volume physical trade market located in at
5 pipeline hubs. Market participants buy fuel when they
6 don't have enough to meet their contractual obligations or
7 sell when they have a surplus. The trades are priced in
8 reference to the New York Mercantile Exchange, or NYMEX
9 price.

10 Spot trades and the spot price differential have
11 a significant impact on California's retail prices. It can
12 be observed that when the spot price spikes, which occurs
13 when traders bid up the price of gasoline in the spot
14 market, the higher cost of fuel is on consumer. When
15 gasoline supplies are healthy, the spot market differential
16 can be \$0.25 per gallon or less. The differential
17 increases, though, when supply conditions in California
18 tighten.

19 Next slide.

20 One of the primary ways we've been studying
21 recent price spikes is comparing the available supply of
22 gasoline to the gasoline demand. There are three
23 components that make up gasoline supply in general:
24 Gasoline inventories that re held in large refinery and
25 terminal storage tanks; local refinery production; and

1 marine imports. While refinery production has decreased
2 the last several years, declining consumption and an
3 increase in marine imports has kept supply and demand in
4 balance. However, refinery outages can disrupt this
5 balance and increase our reliance on available gasoline
6 inventories and marine imports to keep up with demand.

7 Next slide.

8 To better understand the supply conditions that
9 lead to these price escalations, we worked with our
10 consultants at ICF to develop a gasoline price model using
11 a forward days supply metric. Essentially, this is a way
12 of taking the supply and demand data trends to measure
13 market tightness. The slack in the system is referred to
14 as days of supply, or DOS, representing the number of days
15 current demand can be met with the available supply.

16 This process was presented in detail during our
17 summer outlook workshop on June 6, 2024. But essentially,
18 we take the most recent gasoline inventory levels to add
19 the buildup or drawdown of inventories over the next few
20 weeks, accounting for expected marine imports, upcoming
21 refinery maintenance, and other factors that might impact
22 supply in the next week. Then we divide by the average
23 daily demand to arrive days of supply.

24 Next slide.

25 So we presented this, again, at the summer

1 outlook. But if we fit a relationship between the forward
2 days of supply metric and the spot market differential,
3 that we just talked about, we noticed a strong correlation.
4 The light blue and dark blue dots on this chart are the
5 observed spot market price differential in cents per gallon
6 versus the days of supply metric that was calculated for
7 each week in summer of 2022 and 2023, respectively.

8 Starting from the right side of the chart, if you
9 watch the dotted line at all of those points, as the days
10 of supply fall, the price spread to the NYMEX increases,
11 which means as we go right to left on the chart, the dotted
12 line goes up. It's a flat relationship down to an
13 inflection point around 15 days of supply. Below this
14 point, we see an exponential increase and they spread as
15 days of supply falls.

16 If you think about this generally from just a
17 situational awareness perspective, so long as days of
18 supply remains above 15, these are low risk of price
19 spikes. And we've shaded this region in green. If days of
20 supply drops to between 13 and a half and 15, they're
21 nearing conditions that lead to price spikes, and have
22 shaded this yellow. Once days of supply falls below 13 and
23 a half, we've observed significant price spread increases,
24 and a decrease in red.

25 Next slide.

1 There are several things that have caused more
2 significant shifts in the gasoline supply and demand
3 balance. A couple of refineries in California have
4 converted their crude refineries to produce renewable
5 diesel. The most recent conversion was P66 in Rodeo
6 earlier this year, which reduced statewide refining
7 capacity by five percent.

8 Summer demand is another factor. It typically is
9 seven to ten percent higher than demand in the winter,
10 which can again create tighter market conditions.

11 On the other hand, the adoption of zero-emission
12 vehicles is contributing to a sustained peak in gasoline
13 demand.

14 And finally, planned and unplanned refinery
15 outages, especially when these occur in multiple refineries
16 at the same time, can reduce statewide gasoline production

17 Next slide.

18 With that in mind, and before I get to a
19 hypothetical supply disruption scenario, I want to share
20 some metrics that we've observed recently just to emphasize
21 how realistic the scenario that I will present really is.

22 First, let's look at recent trends in summer
23 gasoline stocks. This chart shows the weekly stocks of
24 reformulated gasoline and blending components in PADD 5.
25 That's the region that includes the western states of

1 California, Arizona, Nevada, Oregon, Washington, Alaska,
2 Hawaii, and this is for the summer months of June through
3 October. The black line is the 2021 to 2023 weekly
4 average, while the green line shows the 2024 levels
5 observed so far this summer.

6 The three-year average stocks cover around 14
7 million barrels in early summer for trending downward in
8 late summer at approximately 140,000 barrels per week, or
9 20,000 barrels per day. That's that downward trend that we
10 observe in the '21 to '23 average. The '21 to '23 average
11 fell to around 12 million barrels by the end of the spring.
12 Starting from the most recent 2024 PADD 5 data, which is
13 the green line, you can see where we are now, and we'll use
14 that trend in our upcoming sample.

15 Next slide.

16 So this is the weekly summer CARBOB production
17 trends from June through October for years 2021 through
18 2024. Again, the black line shows the average weekly
19 production for 2021 to 2023, while the teal line shows the
20 weekly production so far this summer. Notably, production
21 this summer has been lower than the 2021 to 2023 average.
22 One of the primary reasons for this is the P66 refinery
23 conversion I mentioned earlier which reduced total
24 statewide gasoline production capacity by about five
25 percent.

1 Refineries typically operate at utilization rates
2 between 80 and 90 percent. Current CARRBOB-producing
3 refineries in California produce 60 percent gasoline from
4 the crude process at an 85 percent utilization rate, and we
5 set aside the roughly 100,000 barrels per day of non-
6 California gasoline production, then we would expect
7 average daily CARBOB production around 120,000 barrels per
8 day. And that's represented by that dashed line.

9 Next slide.

10 All right, for our final trend, I'd like to look
11 at weekly summer CARBOB demand trends from June through
12 October, again, for years 2021 to 2024. Again, the black
13 line shows the average weekly levels for 2021 to 2023.
14 While data on summer 2024 gasoline sales are not yet
15 available, for the 2024 data that has been analyzed, we've
16 observed a decrease in demand compared to last year of
17 between one and two percent. If we assume a similar
18 decrease to hold through the remainder of the summer, we
19 can estimate demand to be around 800,000 barrels per day in
20 late summer, which is shown in the dotted blue line.

21 Next slide, please.

22 All right, so putting these observable trends
23 together, let's walk through a scenario that illustrates
24 how maintaining market liquidity can prevent price spikes.
25 Let me emphasize that the prices, supply, and demand trends

1 are realistic, as we just walked through, but are
2 hypotheticals that are not based on any actual upcoming
3 refinery production, imports, confidential or proprietary
4 data.

5 In the top right, you'll see the supply and
6 demand conditions for this scenario. We have refinery
7 production averaging around 120,000 barrels per day of
8 CARBOB, with an additional 60,000 barrels per day of marine
9 imports. Demand is estimated, as I said, at 800,000
10 barrels per day.

11 In this example, let's assume on day one, the
12 days of supply metric is 15.5. You can see that on the
13 chart, the solid dark blue dot. This means that the
14 available supply and upcoming trends predict there's enough
15 fuel to support 15 and a half days of California demand,
16 which is about 12.4 million barrels. Here, we estimate the
17 spot price differential will fall somewhere around \$0.25
18 per NYMEX. Let's also assume this puts the retail price is
19 \$4.75 for this illustrative example, meaning Californians
20 will spend about \$176 million total each day on gasoline.

21 Next slide.

22 Looking again at the top right, these supply and
23 demand conditions are out of balance, resulting in a
24 deficit of 20,000 barrels per day. So again, if we add up
25 the 720,000 barrels of production, 60,000 barrels of

1 imports, that does not meet the 800,000 barrels of demand,
2 that we're left with a 20,000 barrels per day deficit.

3 If we look back at the graph, we can see that
4 after four weeks we've moved from our initial position of
5 15 and a half days of supply down to 14.8 due to a total
6 500,000 barrel drawdown of inventory, that's that 20,000
7 barrel per day deficit times 28 days, just to meet the
8 demand. At 14.8 days of supply, we would expect the spot
9 price differential to increase and retail prices jumped up
10 to \$4.90 per gallon in this example. Over these four
11 weeks, Californians would spend an additional \$78 million
12 on top of what they were already paying to purchase the
13 same amount of fuel due to this \$0.15 cent increase.

14 Next slide.

15 While the last scenario is not what we would hope
16 to happen, there are other factors that can make this
17 situation worse.

18 Looking again at the top right, let's assume that
19 in an alternate scenario, let's call this scenario two,
20 during this four-week period there was also a refinery
21 outage or a combination of refinery outages that reduced
22 gasoline production by 50,000 barrels a day, or roughly
23 five percent. This increases the daily deficit to 20,000
24 barrels a day, as we saw in the last slide, to 70,000
25 barrels per day.

1 Looking again back at the chart, we can see after
2 four weeks, we've moved from our initial position of 15.5
3 days of supply down to 13 due to a 2 million barrel
4 drawdown of inventories to meet demand, that's 70,000
5 barrels per day times the 28 days. At 13 days of supply,
6 based on price-type trends observed in summer 2022 and
7 2023, we would expect price differential to increase and
8 retail prices to increase by \$1.00 to \$5.75. Over four
9 weeks, Californians would spend an additional \$518 million
10 to purchase the same amount of fuel due to the \$1.00 per
11 gallon increase over these four weeks.

12 Next slide.

13 Finally, let's look at a third scenario in which
14 refinery maintenance events or the combination of events
15 still occur, but this time industry took action to resupply
16 by importing additional cargos of gasoline to offset the
17 entirety of the lost production. The four-week 50,000
18 barrel per day maintenance event equates to about 1.4
19 million barrels, which could be offset by an additional
20 four cargo ships.

21 In this case, the market tightness is avoided,
22 and the \$1.00 per gallon increase is not realized.
23 Instead, we're back to the conditions presented in scenario
24 one at 14.8 days of supply and retail prices around \$4.90
25 per gallon. These resupply actions would avoid \$440

1 million in additional cost to consumers for the same amount
2 of fuel over that four-week period.

3 Next slide.

4 I'd like to close out by just mentioning a few
5 key considerations.

6 The example I presented showed how supply can
7 mitigate a price caused by market tightness by importing
8 additional fuel offset loss due to a refinery outage. This
9 was a simplified example, and in reality, the gasoline
10 market is more complex, and balancing supply and demand
11 requires extensive planning.

12 The resupply could have also been accomplished
13 through inventory buildup equal to the total lost
14 production prior to the event start. This would have had
15 the same effect as the additional imports as there would be
16 more fuel stocks available to draw down during that four-
17 week period.

18 Finally, as an added benefit, maintaining higher
19 inventory levels should also help mitigate the impact of
20 sudden unplanned maintenance, which can occur on short
21 notice without sufficient time for additional cargos to go.

22 Next slide.

23 All right, that concludes my presentation. With
24 that, I'd welcome any questions, or we can move to our next
25 presenter, up to you.

1 VICE CHAIR GUNDA: Great. Thank you, Jeremy,
2 again. The presentation cannot be more clear in terms of
3 the problem statement. And I want to recognize at least
4 three observations, right, that I kind of hear very clearly
5 based on data that we received.

6 So the first one is just the need for liquidity.
7 And, you know, you have to make sure that the least
8 liquidity is there in the marketplace for these other
9 markets activities to not occur, like the high spot market
10 prices.

11 Second, when I hear, you know, you talk about the
12 days of supply metric, when we say we are kind of under the
13 15 and maybe around 12, it doesn't mean that it's scarcity
14 in the market. It doesn't mean people are lining up at the
15 pumps, trying to figure out if they can fuel their car.
16 It's the perception of the safety be that makes the market
17 act a certain way, you know, historically, and that
18 continues to play out. So that's kind of the second
19 observation.

20 And third, just the simple actions that we could
21 take. While I recognize and thank you for noting that, one
22 thing that I've learned over the last year through visits
23 to the refineries, talking to, you know, industry experts,
24 100 percent observe the complexity of the operations. But
25 the problem is very clear, and the ability for the industry

1 to take those complex actions to mitigate that problem
2 seems within grasp, you know, grasp, so like to be able to
3 do that.

4 So I think the third part, you know, just kind of
5 the numbers, the magnitude of numbers that you just shared,
6 I just want to observe that it's two levels; right? So one
7 is you have spot market prices, but that just creates this,
8 you know, up like a rocket, you know, down like a feather
9 phenomenon which makes the retail prices hang up high level
10 for a very long time.

11 So what I observe in terms of the data showing is
12 a very clear need for maintaining liquidity at the
13 resupply, maintaining inventories, maybe others, you know,
14 that's kind of, you know, we hope to hear through this
15 conversation, and the incredible impact, the amount of
16 impact it can have on the consumers, you know, especially
17 those amongst us who go paycheck to paycheck. And you
18 know, \$100 increase for me at the pump is not the same for,
19 you know, a person living on low income. And that could
20 mean, you know, the difference between putting food at the
21 table or not.

22 So I think it's really important that we solve
23 this. And I am, once again, you know, incredibly grateful
24 for the level-headedness, the thoughtfulness, and the
25 analytical rigor that you have been shepherding with the

1 rest of Division and the entire folks in the Division to
2 establish the problem statement very clearly so we can
3 actually act on it, so thank you for that.

4 DIRECTOR MILDER: Yes, I want to pick up on what
5 the Vice Chair was saying. And I think it's really striking
6 for folks who don't know this market well. If I'm
7 following correctly, every day, even at sort of a what
8 we'll call a competitive price where there's 15 days of
9 supply, did you say it's almost \$200 million a day that
10 Californians spend on gas?

11 MR. SMITH: That's right, yeah.

12 DIRECTOR MILDER: And so you're measuring how
13 much more Californians spend as the days of supply go down.

14 As you do that, are you using the same numbers of
15 gallons sold when you talk about \$500 million more?

16 MR. SMITH: That's right. That's still meeting
17 the same demand, but just appreciating the fact that the
18 price, if it goes incrementally by \$0.15 or even \$1.00,
19 those same 37 million gallons bought each day just come at
20 a higher cost, and we were looking at the total incremental
21 added cost to consumers.

22 DIRECTOR MILDER: And so I think picking up on
23 what the Vice Chair was saying, there are so many drivers
24 who have to buy gas regardless, this is just, they pay more
25 for the same gas?

1 MR. SMITH: That's right.

2 DIRECTOR MILDER: And so over four weeks, that
3 could be more than half a billion dollars?

4 MR. SMITH: That's right. Yeah, just depending
5 on the severity of the price spike and the pricing
6 increase, yes, it could very easily be half a billion
7 dollars in a month's time.

8 VICE CHAIR GUNDA: I just want to kind of pick up
9 on what Director Milder was saying, and I think it's now
10 pretty well established that the demand, gasoline demand,
11 is not really allowed. It doesn't really -- you know, you
12 can't spike it to \$9.00 and then expect it to go down.
13 What we do observe in the data is consumers try their
14 hardest to go to a gas station, but the demand actually
15 doesn't go up; right?

16 MR. SMITH: That's right.

17 VICE CHAIR GUNDA: Okay.

18 MR. SMITH: That's what we've observed, yeah.

19 VICE CHAIR GUNDA: Thank you. And excellent
20 presentation. Thank you, Jeremy.

21 MR. SMITH: All right, great.

22 Well, with that, I would like to introduce our
23 next presenter, Varsha Sarveshwar, Senior Policy Advisor of
24 the Division of Petroleum Market Oversight.

25 MS. SARVESHWAR: Great. Well, good morning.

1 Thank you, Jeremy, for the introduction. My name is Varsha
2 Sarveshwar, and I am the Division of Petroleum Market
3 Oversight's new Senior Policy Advisor. This is my second
4 month on the job and my first CEC workshop, so I'll take a
5 moment to introduce myself.

6 I'm about to complete two years of graduate study
7 at the University of Oxford as a Rhodes Scholar. There, my
8 research and coursework focus on public policy, economics,
9 competition, and industrial strategy. Before Oxford, I
10 served as an Assistant Deputy Cabinet Secretary in the
11 Governor's Office.

12 On a personal note, I am thrilled to be back in
13 state service, working alongside fantastic colleagues at
14 DPMO and CEC on issues of such great importance to
15 Californians.

16 Today, I'll be picking up by presenting on
17 conceptual frameworks for resupply and minimum inventory
18 requirements, the problems that they address, the proposals
19 that DPMO and the Governor's Office have now put forward,
20 the case studies that we can learn from, and our next
21 steps.

22 Next slide, please.

23 So let's start with the immediate problem. As
24 Director Milder and DPMO have said previously, refinery
25 decisions to take production offline for planned

1 maintenance during the busy driving months, when California
2 has a summer gas, leads to price spikes. As the Vice Chair
3 noted, the market behaves as if there's undersupply. It's
4 perception of scarcity. Even though refiners' input costs
5 don't really change, it's not any more expensive for
6 refiners to produce motor gasoline during these periods,
7 prices at the pump soar. This is what happened in Fall
8 2022 and Fall 2023.

9 Next slide, please.

10 So let's take a look at Fall 2023 price spike.
11 Our Chief Economist Dr. Gigi Moreno presented the slide at
12 the June 2024 Gasoline Summer Outlook Workshop. On the
13 left is the price. And the gray shaded area represents
14 planned maintenance map. And as you can see, price spikes
15 and planned maintenance went.

16 On the right is the impact of those planned
17 maintenance. These events led to a 65-million-gallon loss
18 in gasoline supply, a net loss of just over 60 million
19 gallons, once you account for some supplemental imports.

20 Here is another visualization of the price break
21 from that same presentation. And as you can see, prices
22 rose for 70 days over \$6.00 a gallon, and then took another
23 35 days to return to top. In total, this price spike
24 lasted for 105 days.

25 Next slide.

1 This price spike was extremely costly for
2 Californians. The increase in retail gas prices during
3 those 105 adjusted for the cost of crude, taxes, fees, and
4 climate and clean energy programs and cost Californians
5 about \$2.2 billion. That's \$146 million for every week of
6 the price spike, or \$20 million every day of the cycle.

7 One thing, this price spike, even partially,
8 would have saved Californians a lot of money. Our analysis
9 shows that even if 25 percent, just a quarter of the
10 increase in prices was averted, Californians would have
11 saved over half a billion dollars. And that doesn't even
12 include the benefits of price stability on the economy as a
13 whole; consumer confidence, predictability for small
14 businesses, and a reduction in drivers of inflation.

15 Next slide.

16 There is also a broader problem. Refiners may
17 not have enough of a buffer against the unexpected,
18 including unplanned maintenance and other disruptions, like
19 the 2015 Torrance fire and a short-term unexpected outage
20 in April of this year. Creating this buffer can stabilize
21 prices and bolster our energy security.

22 Next slide.

23 Our goal is to have a safe, reliable, and
24 affordable supply of transportation fuel, and so this is a
25 problem we must address. Just a few months into the job,

1 Director Milder sent a letter to the governor about price
2 spikes that recommended requiring resupply and minimum
3 inventory levels for refiners. Governor Newsom has now
4 proposed legislation that would give CEC this authority,
5 and we are excited to support this goal.

6 Next slide.

7 Let's start with resupply. The resupply
8 requirements goes hand in hand with planned maintenance.
9 When refiners go offline to repair a unit, and these are
10 plans made often months, if not years in advance, then they
11 should plan to adequately resupply the market. In
12 designing the requirement, we might consider whether
13 planned maintenance earned during peak or off-peak months,
14 because in the long run, we'd like to encourage refiners to
15 plan responsibly and schedule maintenance during off-peak
16 months when demand is lower.

17 Finally, refiners can meet this obligation in two
18 ways. They can import and/or they can sell from their
19 inventory. And this is where the minimum inventory
20 requirement comes in.

21 Next slide, please.

22 Minimum inventory requirements go hand in hand
23 with unplanned maintenance. When something unexpected
24 happens, refiners should have some reserves on hand that
25 they can tap into so that supply to the market is not. Say

1 a refiner operator identifies a workplace safety issue.
2 Having extra inventory on hand allows a refiner to continue
3 selling while shutting down the affected units for repairs.
4 Operators, workers, and consumers better off.

5 In order to draw inventories down below the
6 minimum, refiners would need approval from the state. The
7 state might also consider requiring drawdowns under certain
8 circumstances.

9 Next slide.

10 We are still working to understand exactly what
11 capacity we have available here in California, but PADD 5
12 data, that's the West Coast, Alaska and Hawaii, indicates
13 that there is ample storage capacity for such a
14 requirement.

15 Between 2018 and 2024, storage utilization
16 averaged at about 55 percent. In other words, industry
17 used only about half of its available storage capacity.
18 Storage utilization peaked at about 66 percent in Spring
19 2020. That's during the early months of the COVID-19
20 pandemic when demand had cratered. Utilization dropped to
21 45 percent in September 2022. That's actually during a
22 price spike when four refiners conducted planned
23 maintenance, reducing production by 55,000 barrels per day.
24 This data suggests that a minimum inventory requirement
25 that is based on historic utilization rates in existing

1 storage facilities should be achievable.

2 Next slide.

3 Now, none of this is new. For two decades,
4 policymakers makers in California have recognized that a
5 bigger buffer can play an important role in mitigating and
6 stopping price spikes. Now, many of these proposals called
7 for a state fuel reserve which would have complicated state
8 research. By contrast, the DPMO's and the governor's
9 proposal relies on industry to maintain those buffers
10 tocks, kind of like a distributed Strategic Reserve in
11 private hands.

12 Next slide.

13 Today, dozens of countries around the world
14 maintain minimum inventories. These include the 31 members
15 of the International Energy Agency, known as the IEA.
16 These countries, including the United States, maintain at
17 least 90 days of crude and/or finished products which can
18 be released either individually or collectively during
19 significant global oil supply disruptions.

20 Over the past few weeks, we have spoken to
21 officials from the IEA, as well as Switzerland and
22 Australia, regarding their own holding. All emphasize that
23 the benefits of stockholding significantly exceed any cost.

24 Next slide.

25 I'll quickly run through some case studies.

1 The first is the U.S. As many of you will know,
2 the U.S. can store more than 700 million barrels of crude
3 oil in its Strategic Petroleum Reserve. While the SPR has
4 long been a tool for energy security, this administration
5 has also used it to stabilize prices by buying low and
6 selling high. SPR releases help saved Americans between
7 \$0.17 and \$0.42 per gallon after the invasion of Ukraine in
8 2020.

9 Another case study is the U.S.'s Northeast
10 Gasoline Supply Reserve. This reserve was created in the
11 aftermath of Hurricane Sandy to ensure that New England
12 could weather any future supply deficit. But like the SPR,
13 this administration has used it to stabilize prices. Just
14 a few weeks ago, the Department of Energy announced that it
15 was selling all one million and barrels to ensure supply
16 and stabilize prices during the busy summer months. It is
17 also a great example of refined products, not just crude
18 oil, being stored in the U.S.

19 Next slide, please.

20 And finally, perhaps the most relevant case study
21 is Australia. To protect itself against shortages,
22 Australia imposed a minimum stockholding obligation on
23 refiners and major fuel importers in 2021. These
24 stockholding obligations are based on historic storage
25 utilization in existing capacity, so it does not impose

1 significant costs on industry participants. In fact, the
2 Australian government estimated that the average consumer
3 price increase of their minimum stockholding requirement
4 would be less than one Australian cent per liter, or less
5 than one American cent per gallon.

6 Next slide, please.

7 In short, resupply and minimum inventory
8 requirements can ensure liquidity, strengthen our energy
9 security, and avert prices. Resupply requirements can
10 incentivize refiners to plan responsibly and shift
11 maintenance toward the least disruptive times of the year.
12 A minimum inventory requirement can buffer against the
13 unexpected, reassuring the market even if those inventories
14 are not used. These proposals are win-win for California
15 consumers, refinery operators, workers, and communities.

16 I'll conclude with this, this is the 30,000-foot
17 level view. We believe that the details should be worked
18 out through CEC's public rulemaking process and that the
19 final product should be a flexible regulatory framework
20 that allows individual refiners to meet their obligation in
21 a way that works best.

22 We look forward to engaging with stakeholders,
23 including with labor and industry, to develop these
24 proposals further if and when the governor's proposal comes
25 along.

1 Next slide.

2 Thank you. I'll pause here for any questions
3 from the dais.

4 DIRECTOR MILDER: Thank you so much for that
5 presentation. I wanted to pause on the Australia example
6 for a moment.

7 Some commentators have called California a fuel
8 island. I personally don't think that's the best analogy
9 because we're quite interconnected in some ways to our
10 neighbors in Northwest and other parts of America, as well,
11 and have a lot of refining capacity on the U.S. West Coast.
12 That being said, Australia truly is an island, and it
13 appears they've selected a 25-day inventory requirement,
14 which is even higher than what we've been discussing here
15 so far.

16 Why do you think Australia is a good example for
17 the state to look at? And why do you think it was so
18 inexpensive, ultimately, you know, not just less than a
19 penny but a fraction of a penny per gallon to implement in
20 Australia?

21 MS. SARVESHWAR: So it's a great question. There
22 are three reasons that we really like the Australia
23 example.

24 One, Australia has only recently imposed this
25 requirement. Many countries in the IEA, including the

1 United States, have had reserves for decades. And so the
2 cost estimates and the benefit estimates are a little bit
3 hard to understand in the modern sense. Australia has done
4 this recently, so we can learn from their example.

5 The second reason is that Australia stores
6 refined products as well as crude. Now, the U.S. stores a
7 lot of crude. We are not proposing to store crude, we're
8 proposing to store refined products, which works a little
9 bit differently. And so looking at how Australia did it is
10 a good way to understand how we can do it.

11 The third reason is that Australia, as we are
12 proposing to do, uses an industry obligation. Unlike the
13 U.S., Australia doesn't have large caverns where they store
14 their oil, they ask industry to do it, and so we can
15 understand how that requirement has worked.

16 Which leads to your second question, which is
17 why -- your second question was around the industry
18 obligations, and why we know it's not going to cost too
19 much money for industry, why we suspect it won't. Well,
20 Australia used historic storage utilization and existing
21 capacity to calculate the obligation for each of its
22 participants. So in other words, they basically said, how
23 much capacity do you have? How much have you been using?
24 And can we build a buffer into that reasonable that we
25 prevent against any future shortages? That's pretty much

1 what we're proposing to do. And since it's based on what
2 participants are in some ways largely doing, they are
3 storing more fuel in the winter and less than a summer, we
4 don't expect to cost them a lot of money, basically.

5 DIRECTOR MILDER: Thank you so much.

6 VICE CHAIR GUNDA: Thank you, Varsha, super
7 helpful presentation. Again, I think it cannot be more
8 clear in terms of the articulation of the opportunities in
9 the case of the globe, let alone the U.S.

10 So I think one question that would be really
11 helpful if you could talk through this is, you know, I
12 think, as Director Milder mentioned, you know, like
13 Australia presents a really good case given it's, you know,
14 actually an island. And I know that they talked through
15 this issue, especially coming out of COVID.

16 MS. SARVESHWAR: Yes.

17 VICE CHAIR GUNDA: And could you kind of comment
18 on any additional insights that you've heard during your
19 conversations with Australia on the thoughts that they
20 might have in how we could, you know, implement this?

21 MS. SARVESHWAR: Yeah, it's a great question.
22 The conversations we had, they indicated that they felt
23 like this wasn't a significant burden on any industry
24 participants, and they felt like it was working really
25 well. And they attributed that to having a great

1 understanding of the sort of existing storage utilization
2 and how they can build a buffer in terms of requirements.

3 So they -- you know, we actually asked them, you
4 know, would you have done anything differently? And, sort
5 of candidly, their response was we actually think we did
6 pretty well. So that's a measure of confidence for us as
7 we move forward with the proposal.

8 VICE CHAIR GUNDA: Great. Thank you. And I want
9 to acknowledge, I think, maybe a couple of comments kind of
10 connecting the complexity of such an exercise, you know, in
11 terms of even something like a resupply. And I want to
12 just, one, acknowledge, you know, some of the industry
13 players who have been working collaboratively with CEC for
14 the summer, and what we are observing as a, you know, as a
15 reaction to the market.

16 So one thing, you know, I observed, you know,
17 again, these are all confidential information so we can't
18 publicly discuss, but the complexity of operationalizing
19 something like a resupply is absolutely there, but also the
20 ability is there because industry really understands how to
21 do this, these complex operations, and have been, you know,
22 doing this for decades to be able to kind of navigate the
23 system.

24 So I think it's a, you know, two-sided comment;
25 right? One, acknowledging complexity, but also recognizing

1 industry who are collaboratively working with us and the
2 ability to kind of do that.

3 And the second part, I just wanted to note, and
4 maybe a question, Varsha. I think, you know, always, when
5 we do something new, it's, you know, it's scary, you know,
6 there's a lot of questions about the unknowns. You know,
7 we have been doing something like this on the electricity
8 side for so long. And I want to give a big shout out to
9 Australia. When we tried to set up a Strategic Reserve on
10 the electricity side, the only paper that we had, research
11 paper, was from Australia. And we actually took lessons
12 from them before we dove into that exercise.

13 So if you could just maybe comment on -- you
14 know, I think you already addressed this and there are
15 like, there are real cases here which have provided us
16 enough confidence that this will work.

17 You know, I mean, maybe this, Director Milder,
18 you could step in, too, here, we're not talking about these
19 things happening in silo; right? We are going to
20 continually refine this. We're going to learn. We're
21 going to have the conditions, you know, all sorts of
22 rulemaking, you know, guardrails we typically put. You
23 know, maybe not to you directly but, Director Milder, if
24 you want to comment on, as DPMO thinks about this proposal,
25 you know, like the additional confidence that you have, or

1 like guardrails, we should think about? You know, Varsha
2 talked about flexibility of refiners. Anything that you
3 might want to add?

4 DIRECTOR MILDER: Yeah, I think the comments
5 earlier about working with industry partners to design the
6 framework and working with existing infrastructure, Vice
7 Chair, is really important.

8 So as you were saying, each refinery is
9 configured differently. They have different sort of
10 storage set up within the refinery gates or through a third
11 party. And we know that they know how to do this because
12 they do sometimes resupply but not at a level of lost
13 production to the test state. They do build inventories
14 regularly to much higher levels during the winter time, so
15 they do know how to do this within their existing
16 footprint.

17 And so I think a framework that works with
18 industry to say, How do we do this the most efficiently, so
19 having an industry-led solution allows that complexity that
20 exists not to hamper these efforts. And I think that's
21 where the Australia example is different than prior
22 proposals in California that did not move forward because
23 that would have required the state to have a much more
24 active role with these complexities that you acknowledge.

25 And I also want to, you know, say to industry

1 that this, you know, potential collaborative process should
2 be positive overall in that there's a reliable supply of
3 fuel and the ability to make a fair profit, but not these
4 half billion or billion dollar price spikes that we've been
5 talking about here today. And so I think this is a win-win
6 for reliable and affordable fuel.

7 VICE CHAIR GUNDA: Great. And, you know, given
8 that we don't have a lot of opportunities to put these kind
9 of thoughts on the public record, I think it's really
10 helpful to hear this. Especially, I think I take from your
11 comment, industry currently, I mean, for example, the
12 refining factor, they do the resupply, for example, to meet
13 the core obligations today, you know, but we -- you know,
14 this proposal would allow a little bit more, you know,
15 depending on liquidity needs.

16 And I also recognize what you just said about the
17 variation of business models of different, you know,
18 refining players. And also something that you've spoken at
19 the legislative hearings, this hike and the amount of money
20 that we're talking is coming at different levels. It's
21 coming at the retail side. It's coming at the refinery
22 side. So I think I feel when these numbers are put out,
23 it's good to recognize the various players along the chain
24 that would have to come into this conversation to help make
25 that happen.

1 DIRECTOR MILDER: Yes. And I think there's -- I
2 think it's important to think about protecting Californians
3 year round from inflated gas prices. And that is a
4 conversation and an analytical lens that DPMO is engaging
5 in. And the most obvious painful phenomenon that we have
6 currently are these price spikes. And so this is a
7 concrete proposal to address price spikes.

8 And I think that one thing that's clear from the
9 presentations is that in the planning of maintenance, I
10 think refineries are looking at safety, importantly,
11 they're looking at their own bottom line, but they're not
12 thinking about protecting California consumers. And so at
13 this point the profit incentive might be not aligned
14 correctly for consumer protection incentives. And this is
15 an opportunity for the state to have a seat at that table
16 and to encourage more responsible resupply and inventory
17 practices in the industry. And I think that industry can
18 engage very positively in that discussion.

19 VICE CHAIR GUNDA: Yeah, and I think, just in
20 closing, I feel over the SB X1-2, you know, I've learned a
21 lot in every conversation, every, you know, workshop,
22 every, you know, confidential conversation we had or a trip
23 to a refinery. We continue to learn and understand, you
24 know, the complexity, the differences in the industry.

25 But what I like about this proposal is, you know,

1 on the penalty side, we had a three-level discussion, you
2 know, that said either changing the supply dynamics using
3 the penalty framework or blunting the spike or potentially
4 taking some of those additional monies back into the
5 pockets. But this actually gets to one of the core
6 underlying issues around liquidity.

7 So I really appreciate focusing the problem on
8 underlying, you know, conditions and trying to solve,
9 providing a solution that actually solves the underlying
10 issues. Really appreciate DPMO's work on all of this.
11 Thank you.

12 MS. SARVESHWAR: Jeremy, back to you.

13 MS. BERLINER: Written comments should be
14 submitted to the Docket No. 23-SB-02 by Tuesday, September
15 10th by 5:00 p.m.

16 Next slide.

17 Now we'll move on to public comment. One person
18 per organization may comment, and comments are limited to
19 three minutes per speaker. For in-person comments, we call
20 on you to come to the microphone to make comments. For the
21 Zoom platform, use the raised-hand feature to let us know
22 you'd like to comment. We will call on you and open your
23 line to make. Please state your name and affiliation for
24 the record. Also, spell your first name and last name
25 before commenting.

1 MS. DERIVI: Good morning. My name is Tanya
2 DeRivi, T-A-N-Y-A D, like David, E, capital -R-I-V, like
3 Victor, -I, with the Western State Petroleum Association.

4 We appreciate efforts underway to better
5 understand California's unique structural gasoline supply
6 challenges and the resulting impacts to our transportation
7 fuels market. WSPA would again like to take this
8 opportunity to recommend that the state prioritize
9 practical solutions to meaningfully help address current
10 and future supply constraints.

11 Specifically, we need more robust state-led
12 discussions to address a patchwork of local permitting
13 obstacles constraining the delivery of cleaner fuels,
14 particularly for marine imports. These permitting
15 obstacles pose very real logistical challenges in timely
16 delivering fuel to Californians. Permitting challenges
17 range from upstream domestic crude oil production to the
18 downstream production of low-carbon fuel supplies. The
19 state needs to help streamline and speed up permitting for
20 all of these categories, also for CCS and other low-carbon
21 technology options.

22 We have also repeatedly flagged that the
23 California Air Resources Board's 2020 changes to the Ocean-
24 Going At Berth Regulation as another critical obstacle to
25 the state's continued ability to timely obtain fuel from

1 overseas sources. The regulation changes will require all
2 tankers to either use shore power or emissions controls
3 when transferring cargo at berth at Southern California's
4 main port starting this January 1st, 2025, a mere 132 days
5 from now.

6 But the California tanker fleet is not presently
7 capable of utilizing shore power and no safe emissions
8 control technology has even been deployed yet for tankers,
9 so the regulation will severely limit the number of calls
10 tankers can make to the ports of Los Angeles and Long Beach
11 beginning 2025, two of the very same facilities identified
12 in the Transportation and Fuels Assessment that will need
13 to absorb the delivery of increasing marine imports that
14 will be critical for meeting California's fuel demand going
15 forward.

16 Unfortunately, we have no offer of relief from
17 CARB from the regulation and no guidance on how the state
18 plans to ensure that the effort regulation doesn't restrict
19 the import capacity the state needs.

20 I'll also flag our pending comments on the Low
21 Carbon Fuel Standards that could compromise the ability to
22 bring ethanol into the state as soon as those amendments do
23 become effective. Addressing these issues will require us
24 to meaningfully work together in an iterative manner.

25 Regarding DPMO's presentation on a conceptual

1 framework to support system reliability through resupply
2 and minimum inventory requirements, we understand the CEC
3 has informed state legislators that this proposal would
4 come with a cost. And if the CEC would provide the public
5 with the estimated cost per gallon impact here as well.

6 Thank you.

7 MS. BERLINER: Thank you.

8 There are no -- are there any other people
9 wanting to comment in the room? Seeing none.

10 For those using the Zoom platform, please use the
11 raised-hand feature to let us know you'd like to comment.
12 We will call on you and open your line to make comments.
13 For those of you joining by phone, dial star nine to raise
14 your hand and star six to mute or unmute your phone line.
15 We will unmute your line from our end.

16 Are there any Zoom attendees who would like to
17 comment?

18 It doesn't look like we have any Zoom comments,
19 so next slide.

20 MR. SMITH: All right, ending public comment, I
21 just want to close out and check and make sure if there are
22 any other comments from the dais before we close out today?

23 DIRECTOR MILDER: Yes, thank you. First, thank
24 you to Jeremy, to Varsha, and to Zohra for these very
25 helpful presentations. I really want to elevate the work

1 of CEC, the Vice Chair's Office, and the Energy Assessments
2 Division in particular for doing yeoman's work on a number
3 of fronts that make this type of presentation possible.

4 I think it's pretty clear as we think about
5 refinery maintenance, that there is no tension between
6 protecting workers and communities and protecting
7 consumers, that planning responsibly for maintenance is
8 very possible and, in fact, I think necessary at this
9 point.

10 Thanks to the new tools in the price gouging and
11 transparency law, we have a really clear picture that under
12 supply during maintenance, the supply disruption, right,
13 you're taking supply offline, is contributing to the price
14 spikes that we've seen. We've had price spikes in three of
15 the last five years. You know, I say that -- I don't have
16 to say that to drivers. Drivers remember that. And the
17 only two years that we didn't have price spikes were during
18 the pandemic. So the current state of incentives is
19 misaligned. And so the proposal that the Governor's Office
20 put forward, I think is critical because it will give the
21 Energy commission new tools to require more responsible
22 planning.

23 I think it's crucial that we're looking at tools
24 that would allow for complexity in the industry, allow for
25 industry-led participation and coordination. Hearing the

1 comment today from the Western States Petroleum
2 Association, I would like to renew a request that DPMO has
3 put to WSPA to present to us what your issues are with the
4 Ocean-Going At Berth rules so that we can at least
5 understand what your concerns are better. So we've made
6 that request, renew that request now.

7 This is a critical juncture. I think the
8 public's attention gets focused on price spikes when they
9 occur. And our mission now is to try and prevent them or
10 mitigate them. And so at this moment, we're in the summer,
11 this is a time when we're more vulnerable to price spikes
12 under the current regulatory environment. It's critical to
13 be laser focused on solutions that will help not just now
14 but into the future when we might face price spikes again.

15 So I want to thank everyone here, and also
16 commend the governor for this proposal, and look forward to
17 having additional tools if the proposal becomes law,
18 critical new tools to protect consumers.

19 VICE CHAIR GUNDA: Great. Thank you, Mr. Milder.

20 I just want to, again, reiterate my thank you to
21 DPMO, and you at the top of that Division of the entire
22 team in DPMO, for the incredible work that you're able to
23 pull off so, so quickly, so I just want to thank you for
24 that.

25 I extend my thanks to EAD, Jeremy, Aleecia,

1 Andrea here, just an amazing, you know, team we have that's
2 working tirelessly to get us the data to be able to make
3 meaningful, well-informed decisions on this. So just a big
4 thank you, our IT team, the teams that put on these
5 workshop. It's not easy to put these things on together.
6 Lindsay Buckley, who I see in the back, who's always there
7 helping us think through how to get information in a way
8 that we actually say it right, so thank you for doing that.

9 And then another team that is not oftentimes
10 recognized is our Chief Counsel's Office, the amount of
11 time they have to put in given the complexities of this
12 regulation.

13 I do want to take permission to call out one
14 person from your team, just Ryan has been an incredible
15 partner, and thank you for your leadership in helping
16 develop that collaborative spirit. And, Ryan, thank you
17 for your incredible contributions.

18 Varsha, thank you for the presentation.

19 Zohra, thank you to you.

20 Jeremy, again, thank you for the presentation.

21 I do want to make sure, you know, we take a
22 minute to think through both the enormity of the problem.
23 Again, it's very clear today, regardless of why/who is
24 responsible, the pain to the consumers we're talking about
25 here, first of all, the baseline conversations is billions

1 of dollars. I don't think it's in anyone's interest to let
2 it stay and not to actively take actions to mitigate that
3 level of price spikes that hurt consumers at the end of the
4 day. So I just want to like make sure that we lay out some
5 core facts.

6 So one, price spikes are not good for consumers,
7 and we just have to do everything in our power to mitigate
8 them.

9 And two, I don't think anybody disagrees, you
10 know, in our conversations with the industry, you know,
11 like I kind of want to take this stone, because we play a
12 different role from DPMO, in terms of need to both develop
13 these tools and ultimately as a Commission vote on them
14 down the lane, but also, because we have to figure out ways
15 to collaboratively work with the industry and provide the
16 table constantly to build trust.

17 So in that spirit, I will just say, you know, I
18 want to both thank the industry for their participation in
19 the meetings, but also acknowledge from the conversations
20 that there isn't, and I don't think it's controversial to
21 say, there isn't an incentive to mitigate those spikes.
22 Even if you say, you know, we are in a country that, you
23 know, we believe in markets, we believe in profits, we're
24 not talking about taking people's profits. This is about
25 making sure we are acting in a way that we are kind of

1 protecting consumers and how do we make them not against
2 each other, but together, right, so collectively, and how
3 do we make this happen? And I think it's not controversial
4 to say that there is no incentive for the industry
5 currently to do what we're asking them to do under these
6 proposals.

7 And I think three, as we think through, you know,
8 some of the debate out there that oftentimes talks about
9 state taxes as the reason why we have elevated prices in
10 the states, you know, there's two statements. Part of it
11 is true that we do, as California, have higher tax and fees
12 compared to the rest of the U.S. But it's also true that
13 they don't just go up and down during the year. They are
14 pretty stable and the spikes happen not because tax and
15 fees are contributing to that. And that's an important
16 thing that we just have to agree as a bottom line.

17 And I think, four, we just talked today very
18 clearly, it's not scarcity, it's the perception of
19 scarcity. And the market over several decades has
20 understood to look at different points. And in our
21 discussions we hear about this, just as, you know, Jeremy
22 today presented the days of supply metric, some industry
23 players looked at just the PADD 5 inventories as a metric.
24 Some traders might look at that as a metric.

25 And it's important to note that we're in a

1 dynamic situation, and the metrics that have been used in
2 the past are not valid anymore. But those are the metrics
3 we continue to use, and these price spikes happen even
4 though there isn't real scarcity but a perception of
5 scarcity and the market reacts to that.

6 So it's really important to dive into the
7 problem. And I really, really enjoy that we are getting to
8 the core of the problem, which is, you know, the perception
9 of scarcity and maintaining liquidity. And the proposals
10 that were put forward by the Governor's Office really
11 targets the problem statement.

12 And, Varsha, to your point on the case strategy
13 in Australia, it gives a lot of confidence that we can
14 actually do this in California and do it well in a very
15 collaborative finish with both the industry, but also DIR
16 and other state agencies who are critical to this overall
17 conversation as we move forward.

18 And lastly, I want to acknowledge, you know,
19 Tanya's comment. I think it's incumbent upon the state
20 agencies to continue to work together and de-silo this
21 conversation, because the more we try to do this
22 wholistically, the more we all need to sit at the table.

23 So, you know, as a commitment, similar to Mr.
24 Milder, we will continue to work through understand the
25 totality of the state policies that have impact on what

1 we're trying to do here and work constructively moving
2 forward.

3 So with that, thank you again so much for being
4 here.

5 And, Jeremy, you can have the last word.

6 MR. SMITH: Well, thank you, Vice Chair and
7 Director Milder for your leadership. And thanks to our
8 presenters.

9 Again, I just want to echo that the whole team
10 and EAD that helps process over, you know, 1,000 data
11 submissions a month make our continued understanding of
12 this problem much better.

13 And thanks for everyone in attendance, both in
14 the room and online, for joining this workshop today.

15 And with that, I'll close it out. This workshop
16 is adjourned. Thank you.

17 (The workshop adjourned at 10:49 a.m.)

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CERTIFICATE OF REPORTER

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 30th day of August, 2024.



MARTHA L. NELSON, CERT**367

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I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were transcribed by me, a certified transcriber and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

I certify that the foregoing is a correct transcript, to the best of my ability, from the electronic sound recording of the proceedings in the above-entitled matter.



MARTHA L. NELSON, CERT**367

August 30, 2024