DOCKETED					
Docket Number:	23-OPT-01				
Project Title:	Fountain Wind Project				
TN #:	250915				
Document Title:	Revised Fountain Wind EIA_Update_6-30-23				
Description:	N/A				
Filer:	Caitlin Barns				
Organization:	Stantec Consulting Services, Inc.				
Submitter Role:	Applicant Consultant				
Submission Date:	7/3/2023 10:03:01 AM				
Docketed Date:	7/3/2023				

#### TECHNICAL MEMORANDUM

To: Henry Woltag, ConnectGen

From: Teifion Rice-Evans and Luke Foelsch

Subject: Fountain Wind Project Economic and Public Revenue

Impact Study; EPS #201094

Date: April 28, 2023

Fountain Wind, LLC (Applicant) is proposing to construct and operate the Fountain Wind Project (Project), a utility-scale wind turbine project with a generating capacity of up to 205 megawatts (MW). The Project is being developed near the existing Hatchet Ridge wind farm in northeastern Shasta County. The Project is designed to have a useful life of up to 35 years. CG Fountain Wind LLC (CG) has retained Economic & Planning Systems, Inc. (EPS) to estimate the potential economic and public impacts of the Fountain Wind Project in Shasta County.

The primary driver of the cost to construct the Project, and therefore the associated potential economic and public impacts, is the number of turbines that would be constructed. While the proposed Project may consist of up to 48 wind turbines, CG is in the process of assessing different turbine technologies with the largest being up to 7.2 MW each, and has not made a final turbine selection. Given the range of potential turbine sizes and the overall Project size of 205 MW, the Project could ultimately consist of between 29 and 48 wind turbines. For the purposes of this memorandum, a 45-turbine scenario was chosen.

This memorandum is divided into four parts, including a Summary of Key Findings, an Introduction, an explanation of the Economic Impact Analysis Methodology, Economic Impact Analysis and Results, and Public Revenue Impact Analysis and Results. There are two Appendices included at the end. Appendix A contains additional tables pertaining to the analysis. Appendix B contains direct responses to each socioeconomic data request provided by the California Energy Commission (CEC) in its Data Adequacy Worksheet for the Fountain Wind Project.

The Economics of Land Use



Economic & Planning Systems, Inc. 1330 Broadway Suite 450 Oakland, CA 94612 510 841 9190 tel

Oakland Sacramento Denver Los Angeles

www.epsys.com

#### Summary of Key Findings

1. The Project is expected to generate substantial one-time construction and ongoing economic activity and associated jobs and worker compensation in Shasta County.

As shown in **Table 1**, in aggregate, Project construction is estimated to generate 450 job years, <sup>1</sup> about \$27 million in employee compensation, and about \$60 million in total economic output/ sales in Shasta County. Project operation will provide 42 ongoing jobs, about \$2.5 million in employee compensation, and just over \$6 million in economic output/ sales activity each year during its 35-year lifetime. Cumulatively over the 35-year period, Project Operations will provide 1,456 job years, \$90.4 million in employee compensation, and \$210.3 million in economic output/ sales activity in the County. The total economic impact values described here and displayed in **Table 1** include direct and multiplier (indirect and induced) effects, which are described in more detail in the body of the memorandum.

Table 1. Total Employment, Employee Compensation, and Economic Output Impacts in Shasta County

Project Phase	Employment	Employee Compensation	Economic Output (Rounded)
Construction	450 <sup>1</sup>	\$27,615,632	\$59,605,000
Operations (Annual)	42	\$2,581,811	\$6,009,000
Operations (Lifetime)	1,456 <sup>1</sup>	\$90,363,375	\$210,325,000

<sup>\*</sup>All values shown represent combined Direct, Indirect, and Induced effects.
[1] Job years.

Source: Economic & Planning Systems

<sup>&</sup>lt;sup>1</sup> A job-year is defined as one year of work for one person. For example, one person holding a job for 12 months equals one job-year, and two people each holding a job for six months would also equal one job-year.

## 2. The Project is expected to generate substantial tax revenues, including one-time and ongoing tax revenues.

The Project is estimated to generate almost \$65 million in new property tax and local sales tax revenues over the lifetime of the Project (2021-dollar terms). As shown in **Table 2**, the County is expected to receive about \$4 million in one-time County sales and use tax revenues from the construction phase. The Project also is expected to generate about \$60 million in property tax revenues over the life of the Project, an average of about \$1.7M annually.

Table 2. Summary of Local Sales Tax Revenues

County Revenues	One-Time <sup>1</sup> —	Ongoing F Annual Avg.	Revenues Over 35 Years	Lifetime Total (Rounded)	
General Property Tax <sup>2</sup>	\$0	\$1,719,240	\$60,173,387	\$60,173,387	
Local Sales Taxes <sup>3</sup>	\$3,900,761	=	Ξ	<u>\$3,900,761</u>	
Total Revenue	\$3,900,761	\$1,719,240	\$60,173,387	\$64,074,148	

<sup>[1]</sup> Revenues generated prior to and during the construction period.

Source: Economic & Planning Systems

## 3. \$60M in property tax revenue is estimated to be generated over the lifetime of the Project, accruing to Shasta County, Cities, Special Districts, Redevelopment Property Tax Agencies, the Educational Revenue Augmentation Fund, and Schools.

The Project is expected to generate an average of about \$1.7 million in property taxes each year and a total of \$60.2 million in total over the 35-year period. Under current tax allocation factors, of this total, about \$7.5 million would accrue to the County, \$4 million to Cities, \$3.4M to Special Districts, \$8.3M to Redevelopment Property Tax, \$9M to the Educational Revenue Augmentation Fund, and \$28.1 million to Schools.

<sup>[2]</sup> Represents total property tax revenues over the life of the project as shown in **Table A-2**. Annual value is average over project lifetime.

<sup>[3]</sup> Includes one-time sales tax on construction material & fixture purchases.

#### Introduction

The Fountain Wind Project is a proposed 205-megawatt wind farm in northeastern Shasta County, California, with an anticipated capital cost of about \$362.5 million. **Table 3** below shows the project parameters relevant to this analysis. For the purposes of this analysis, the project is split into two distinct phases, construction and ongoing operations. The construction phase is anticipated to last 24 months and employ almost 200 individuals on-site during peak construction months. Over the 2-year construction phase, the direct on-site employment averages out to 71 full-time equivalent (FTE) positions each year, resulting in 142 total "Job Years" over the 2-year construction phase. CG has signed a letter of commitment with the State Building Trades, resulting in the use of prevailing wage rates in this analysis. The operations phase, or total project lifetime, is expected to have a timeline of 35 years. For a 45-turbine project, CG would anticipate the direct employment of eight full-time employees throughout the project's lifetime. The jobs noted here include only the direct, on-site jobs created; the additional Project-related jobs are described further below.

Table 3. Fountain Wind Project Description

Project Phase	Value	Unit	Source
1 Toject i Huse	Value	Onne	Cource
Construction			
Timeline	24	Months	ConnectGen
Total Direct Job Years	142	Job Years	ConnectGen
Average Annual Compensation	\$83,200		CA DIR <sup>1</sup>
-			
Turbines	45		ConnectGen
Nameplate Capacity	205	MW	ConnectGen
Estimated Project Assessed Value	\$362,490,282		ConnectGen <sup>2</sup>
•			
<u>Operations</u>			
Timeline	35	Years	ConnectGen
Total Direct Job Years	280	Job Years	ConnectGen
Average Annual Compensation	\$128,000		ConnectGen

<sup>[1]</sup> Blended prevailing wage rate for related occupations per California Department of Industrial Relations 2020 Prevailing Wage Rates for Shasta County. Blend of wage rates includes Electricians (Comm. & Systems Installer, Comm & Systems Tech, Inside Wireman, and Cable Splicer) and Field Surveyors (Chief of Party, Instrumentman, and Chainman / Rodman).

Source: Economic & Planning Systems

**Table 4** presents the number of FTEs (by occupation and craft) anticipated to be required for each month of the two-year construction phase and demonstrates how the 142 direct job years figure is derived. For the operations phase, there will be no craft workers needed, but rather eight full-time workers employed as turbine technicians over the anticipated 35-year lifetime of operations.

<sup>[2]</sup> Value calculated utilizing Cost Approach.

Table 4 Monthly FTEs by Trade during Construction Phase

											EJ	ΓΕ Pr	oiecti	on by	Mon	th _										Annual FTEs over
	Craft						Yea	ır 1					,	,					Yea	ır 2						Project
Trade	Designation	1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	Lifetime <sup>1</sup>
Site Management & Supervision	N / A	3	3	3	3	4	7	8	8	11	10	8	2	2	2	2	12	14	14	11	10	10	10	9	4	14
Heavy Equipment Operator	Operators	6	6	6	6	6	25	35	35	49	39	4	0	0	0	0	23	27	27	13	13	13	9	7	0	29
Truck Driver	N / A	8	8	8	8	8	15	25	25	27	17	0	0	0	0	0	30	32	32	30	10	10	8	8	0	26
Crane Operator	Operators	0	0	0	0	0	0	2	2	2	0	2	0	0	0	0	12	11	12	12	11	10	0	0	0	6
Rigger	Laborers	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	6	6	6	6	6	6	0	0	0	3
ronworker	Ironworkers	0	0	0	0	0	0	3	6	6	0	0	0	0	0	0	30	30	34	30	30	30	15	0	0	18
VTG Technician	N / A	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	6	6	6	6	6	6	16	10	5	6
ineman	IBEW	0	0	0	0	0	0	0	0	4	4	8	0	0	0	0	20	28	20	8	8	8	0	0	0	9
Electrician	IBEW	0	0	0	0	0	0	0	0	0	0	6	0	0	0	0	6	12	12	0	4	4	2	0	0	4
Concreter	50% Laborers, 50% Carpenters	0	0	0	0	0	0	5	10	14	8	8	0	0	0	0	0	0	2	0	0	0	0	0	0	4
_abourer	Laborers	5	5	5	5	5	5	10	10	25	20	10	0	0	0	0	23	33	33	18	18	18	13	8	0	22
HVAC	N/A	<u>0</u>	<u>4</u>	<u>4</u>	<u>2</u>	<u>0</u>	<u>0</u>	<u>1</u>																		
Total FTEs		22	22	22	22	23	52	88	96	138	98	46	2		2	2	168	199	198	134	120	119	75	42	9	142
Total Craft FTEs		11	11	11	11	11	30	55	63	100	71	38	0	0	0	0	120	147	146	87	90	89	39	15	0	95

<sup>[1]</sup> Divides sum of FTE Projection by Month values by 12 to derive annual FTE equivalents over the entire Project lifetime.

Source: ConnectGen; Economic & Planning Systems

#### Study Area Socioeconomic Overview

The Fountain Wind Project's proposed location is in unincorporated Shasta County and, as result, Shasta County was selected as the appropriate study area. This section provides an overview of the study area and its economic base and fiscal resources, as well as information on identified communities nearest to the project site.

#### **Economic Base**

**Table 5** displays 2021 Shasta County employment and economic output by industry. The predominant employing industries in the county are Health Care and Social Assistance (accounting for 16.3 percent of total employment), Administrative Government (12.2 percent), and Retail Trade (11.5 percent). Economic output reflects the value of production by industry in a given year. As shown, the industries with the largest 2021 economic outputs in Shasta County are Real Estate & Rental (11.8 percent of 2021 countywide output), Health Care and Social Assistance (11.4 percent), and Manufacturing (10.6 percent).

Table 5 Shasta County Employment and Economic Output by Industry

NAIGO la desetra	Total Empl		Economic Out	
NAICS Industry	#	%	#	%
Ag., Forestry, Fishing & Hunting	2,610	3.0%	\$122,484,507	0.8%
Mining	188	0.2%	\$105,793,559	0.7%
Utilities	233	0.3%	\$350,486,738	2.4%
Construction	6,380	7.3%	\$1,085,743,261	7.3%
Manufacturing	3,447	3.9%	\$1,568,177,271	10.6%
Wholesale Trade	1,954	2.2%	\$1,050,566,374	7.1%
Retail Trade	10,116	11.5%	\$1,232,298,984	8.3%
Transportation & Warehousing	2,872	3.3%	\$386,437,898	2.6%
Information	710	0.8%	\$381,031,398	2.6%
Finance & Insurance	3,294	3.7%	\$918,951,590	6.2%
Real Estate & Rental	3,323	3.8%	\$1,760,567,731	11.8%
Professional-Scientific & Tech. Svcs.	4,552	5.2%	\$636,176,757	4.3%
Management of Companies	585	0.7%	\$151,967,114	1.0%
Admin. & Support and Waste Mgmt. and Rem. Svcs.	4,438	5.1%	\$456,676,039	3.1%
Educational Services	1,202	1.4%	\$69,901,309	0.5%
Health Care and Social Assistance	14,363	16.3%	\$1,700,131,096	11.4%
Arts, Entertainment & Recreation	1,583	1.8%	\$90,803,011	0.6%
Accommodation & Food Services	7,603	8.7%	\$683,521,767	4.6%
Other Services (except Public Administration)	6,466	7.4%	\$525,747,761	3.5%
Government Enterprises	1,198	1.4%	\$352,737,547	2.4%
Administrative Government	10,749	<u>12.2%</u>	\$1,227,666,389	8.3%
Total	87,864	100%	\$14,857,868,102	100%

Source: IMPLAN 2021 Data; Economic & Planning Systems

**Figure 1** shows annual unemployment rates in Shasta County and statewide from 2013-2022. Following the 2008-09 recession, statewide unemployment rates were still high in 2013 at nine percent, but particularly high in Shasta County, where over 14 percent of the labor force was unemployed. In the years since, the county recovered rapidly and by 2019 had reduced unemployment to about 5 percent, only slightly above the statewide rate at the time. The 2020 pandemic left many unemployed, and the statewide unemployment rate eclipsed that of Shasta County. In the last two years, unemployment rates have dropped to pre-pandemic levels, and in

2022 the unemployment rate in the county and state were both approximately five percent. According to the California Employment Development Department, the most recent data for Shasta County (March 2023) indicates the county unemployment rate is 5.9 percent.

16% 14% 12% 10% 8% 6% 4% 2% 0% 2013 2014 2015 2016 2017 2018 2019 2020 2021 2022 Shasta County → State of California

Figure 1 Ann. Avg. Unemployment Rates – Shasta County and the State of California

#### **Fiscal Resources**

Source: CEDD

The local agency with taxing authority is Shasta County. **Table 6** presents Shasta County's total change in net position for both governmental and business-type activities for Fiscal Years (FY) 2021 and 2022. In 2022, the County had almost \$420 million in revenue, a decrease of about one percent from \$425 million in 2021. However, the County's expenses decreased by six percent in 2022, \$358 million compared to \$381 in 2021. This resulted in the County having a positive \$62 million change in position in 2022, as compared to \$44 million in 2021.

**Table 6** Shasta County Change in Net Position – Total Activities (in thousands)

Maria	EV2024	EVagas
Item	FY2021	FY2022
Revenues		
Charges for Services	\$38,772	\$42,498
Operating Grants/Contributions	\$320,265	\$334,333
Capital Grants/Contributions	\$5,406	\$4,112
Property Taxes	\$31,624	\$33,858
Sales and Use Taxes	\$5,148	\$5,849
Other Taxes	\$3,565	\$3,191
Interest and Investment Earnings	\$4,010	(\$9,882)
Miscellaneous	<u>\$15,727</u>	<u>\$5,186</u>
Total Revenues	\$424,517	\$419,145
Expenses		
General Government	\$17,865	\$19,423
Public Protections	\$108,227	\$92,419
Public Ways and Facilities	\$20,095	\$22,321
Health and Sanitation	\$96,199	\$86,393
Public Assistance	\$130,709	\$124,803
Education	\$1,784	\$1,743
Recreation	\$163	\$171
Interest on Debt	\$1,610	\$1,557
Fall River Mills Airport	\$354	\$319
West Central Landfill	(\$994)	\$2,478
Solid Waste Disposal	\$1,741	\$1,832
Shasta County Transit	\$701	\$734
County Service Areas (Water/Sewer)	<u>\$2,540</u>	<u>\$3,127</u>
Total Expenses	\$380,994	\$357,320
Change in Position	\$43,523	\$61,825

<sup>\*</sup>Values shown in thousands

Source: 2022 Shasta County Final Annual Comprehensive Financial Report

**Table 7** shows the County's actual General Funds revenues in FY 2022 and the projected General Fund revenues in FY 2023. As shown, Intergovernmental Revenues are the largest source of revenue for Shasta County's General Fund. Taxes are the second largest funding source, accounting for 22 percent of General Fund revenues in FY 2022. Total General Fund revenues are anticipated to decrease in FY 2023 from the previous year due primarily to a drop in Intergovernmental Revenues and the \$18 million residual equity transfer in FY 2022, which is an infrequent and non-recurring transfer.

**Table 7 Shasta County General Fund Financing Sources** 

	FY2021-22 Ac	tual	FY2022-23 Add	FY2022-23 Adopted			
Description	#	%	#	%			
Compared Francis Devianance							
General Fund Revenues Taxes	\$39.978.900	22%	\$36.148.774	23%			
Licenses, Permits, Franchises	\$5.694.091	3%	\$5.500.125	3%			
Fines, Forfeitures, Penalties	\$5,525,743	3%	\$3,357,950	2%			
Revenue from Money & Property	(\$4,990,813)	-3%	\$1,993,453	1%			
Intergovernmental Revenues	\$84,104,115	46%	\$78,959,213	50%			
Charges for Services	\$17,355,208	9%	\$16,175,409	10%			
Miscellaneous Revenues	\$3,234,268	2%	\$2,629,470	2%			
Other Financing Sources	\$13,847,951	8%	\$13,903,011	9%			
Residual Equity Transfers	\$18,000,000	<u>10%</u>	<u>\$0</u>	<u>0%</u>			
Total Revenues	\$182,749,463	100%	\$158,667,405	100%			

Source: Shasta County Adopted Budget Fiscal Year 2022-2023

#### **Demographics**

**Table 8** displays 2021 Census data on population, poverty, and minority percentages for Shasta County, Burney Census-Designated Place (CDP), Johnson Park CDP, Round Mountain CDP, Montgomery Creek CDP, the Redding-Red Bluff Combined Statistical Area (CSA), and four nearby Tribal Areas. The Census Bureau makes poverty determinations based on pre-tax family income and varies the threshold by family size and composition. As shown, 14.2 percent of Shasta County's population is considered to be below the poverty threshold, and 16.7 percent are considered to be minorities.

**Table 8 Selected Demographics for Nearby Communities** 

Geography	Total Population	Percent of Population below Poverty Level	Percent Minority Population
Shasta County	181,935	14.2%	16.7%
Redding-Red Bluff Combined Statistical Area	247,280	15.2%	17.4%
CDPs: Burney CDP Johnson Park CDP Round Mountain CDP Montgomery Creek CDP	3,377 872 112 196	19.0% 16.7% 15.2% 9.1%	14.1% 0.8% 34.8% 38.3%
Tribal Areas: Big Bend Rancheria Roaring Creek Rancheria Pit River Trust Lands <sup>1</sup> Montgomery Creek Rancheria	6 10 N / A 6	100% 20% N / A 67%	100% 80% N / A 100%

<sup>[1]</sup> Census data not available for this geography.

Source: ACS 2021 5-Year Estimates Tables DP05, S1701, and S0601; Economic & Planning Systems

#### **Economic Impact Analysis Methodology**

Regional economic impact analysis and Input-Output (I/O) models in particular provide a means to estimate total effects stemming from a particular industry or activity, and yield estimates of the number and types of jobs created, the wages associated with those jobs, and the total economic output or "final sales" generated within various industries. I/O models rely on economic "multipliers" that mathematically represent the relationship between the initial change in one sector of the economy and the effect of that change on other interdependent industry sectors, corresponding changes in demand for inputs to *those* sectors, and so on. These effects are commonly described as "direct," "indirect," or "induced" and are generally defined as follows:

- The "direct" effect is the initial change in economic activity in a specific industry or sector. For example, economic activities (business revenues, jobs, employee earnings) occurring at the Fountain Wind Project site would represent the direct impact on the Shasta County economy.
- The "indirect" effect results from industry-to-industry transactions required to support the direct activity. This effect is a measure of the change in the output of suppliers linked to the industry that is being evaluated. For example, the construction of the new wind project will cause an increase in sales of construction materials, engineering services, and other goods from "business-to-business" suppliers in Shasta County and elsewhere. While the project will create indirect effects in the State overall, for this analysis only indirect effects within Shasta County are estimated. About 38 percent of statewide indirect effects are estimated to be realized within the County; accordingly, the Project will result in significant additional benefits statewide, even though those benefits are not analyzed here.
- The "induced" effect consists of impacts from employee spending in the regional economy. Specifically, the employees of directly and indirectly affected businesses generate this effect by purchasing goods and services in the regional economy (e.g., food, clothing, automobiles, health care, etc.). For this analysis, only induced effects within Shasta County are estimated. As with the indirect effects, there will be additional induced effects felt in the state above and beyond the countywide effects estimated in this analysis. About 42 percent of statewide induced effects are estimated to be realized within the County.

The total economic impact is the sum of the direct, indirect, and induced effects and measures the impact of an activity as it "ripples" through the economy.

#### **Initial JEDI Modeling**

This economic impact analysis utilized the US Department of Energy's Jobs and Economic Development Impact (JEDI) input-output (I/O) model.<sup>2</sup> Based on the model's default inputs and project-specific inputs, the JEDI model estimates the number of jobs and economic impacts to a local area (state, region, or county) that could reasonably be supported by a power generation project.

<sup>&</sup>lt;sup>2</sup> NREL "Jobs and Economic Development Impact (JEDI) Model R: W9.14.19" downloaded in November 2020.

First developed by the U.S. Department of Energy, National Renewable Energy Laboratory's (NREL) Wind Powering America program to model wind energy jobs and impacts, the JEDI model has been expanded to biofuels, coal, natural gas and solar power plants. JEDI model defaults are based on interviews with industry experts and project developers. Economic multipliers contained within the model are derived from IMPLAN software and state data files. Using model defaults, results are reported on a statewide scale for California. However, the JEDI model can be refined on a county, regional, or national basis by incorporating additional data (not included in the base model). Because Shasta County's economy may have different features than the national or state economy – such as suppliers of different types of Project inputs – and because the interest of this study is to understand the Project's local rather than statewide impacts, EPS has incorporated county-specific data for Shasta County from IMPLAN to modify statewide JEDI results in order to generate results applicable specifically to the County's economy. For this Fountain Wind Project analysis, the model has produced quantitative estimates of the magnitude of regional economic activity resulting from the development and operation of a wind farm in Shasta County, and has estimated those impacts within the County.

#### **Adjustments to JEDI Results**

The JEDI model includes a number of industry-standard assumptions that enable users to achieve a rough order-of-magnitude estimate when only a few project parameters are known. CG provided EPS with project-specific values pertaining to total development costs, the number of workers required, and worker compensation. Because EPS had access to project-specific values provided by CG, these JEDI-provided default values were overwritten with more accurate inputs to generate results more tailored to the specifics of the Project. For example, the initial results of the JEDI modeling underestimated the total number of workers during the construction phase and overestimated the total number of workers required for the ongoing operations phase of the Project. These values were adjusted in order to present a more accurate estimation of impacts.

#### **Notes on Input-Output Modeling**

The input-output methodology assumes that demand for goods and services by industries or households directly relates to the increase in income and that an increase in demand results in a proportional increase in *local* supply and employment. This assumes fixed linear relationships between input (resource) use and output and between income and consumption. This assumption allows for economic modeling and best estimates of economic impacts, recognizing that, in reality, responses to final demand changes may not occur in direct linear proportions.

Second, I/O models assume that local suppliers have sufficient capacity to respond to changes in final demand by increasing their output and hiring additional workers without shifting any production resources (inputs) from other competing needs. This assumption may not hold in areas with tight labor or capital markets since suppliers may find it difficult to obtain these labor or material inputs or other resources necessary to expand production. However, with an

<sup>&</sup>lt;sup>3</sup> IMPLAN is an Input-Output modeling system (software and data) developed by the Minnesota IMPLAN Group, and is widely used in the U.S. for estimating economic impacts across a wide array of industries and economic settings. IMPLAN data from 2019 was used, as it was the most up-to-date data available.

unemployment rate of approximately six percent,<sup>4</sup> and a relatively large geographic area, Shasta County does not appear to be constrained by a tight labor market; as such the model's assumption is not expected to affect the accuracy of the results at this time. Furthermore, it is important to note that I/O modeling does not delineate the origin of labor and whether or not the employees supported by projects would reside within the County or region of interest.

#### **Economic Impact Analysis and Results**

EPS has estimated the economic impacts during the construction phase and operations phase of the Project as summarized in **Table 4**, **Table 5**, and the Appendix. All monetary estimates are in constant 2021 dollars. As shown, the construction phase results in a total economic output of \$59.6 million and the operations phase results in a total economic output of \$6 million annually, totaling \$210 million when considered over the Project's 35-year lifetime.

Table 9. Total Economic Impacts of Project Construction

Type of Impact	Employment (Job Yrs.)	Employee Compensation	Value Added	Economic Output
Construction Phase				
Direct Impacts	142	\$11,814,400	\$10,751,823	\$12,225,676
Indirect Impacts	199	\$9,856,169	\$16,329,826	\$29,654,201
Induced Impacts	<u>109</u>	<u>\$5,945,062</u>	\$10,829,043	<u>\$17,725,195</u>
Total Impacts	450	\$27,615,632	\$37,910,692	\$59,605,072

Source: NREL Jobs and Economic Development Impact (JEDI) Model R: W9.14.18; IMPLAN; Economic & Planning Systems

<sup>&</sup>lt;sup>4</sup> County unemployment rate in March 2023 per the California Employment Development Department.

**Table 10. Total Economic Impacts of Project Operations** 

Type of Impact	Jobs	Employee Compensation	Value Added	Economic Output
Operations Phase (Annual)				
Direct Impacts	8	\$1,024,000	\$1,059,300	\$1,166,312
Indirect Impacts	25	\$1,093,815	\$2,216,629	\$3,490,763
Induced Impacts	<u>9</u>	<u>\$463,996</u>	<u>\$816,014</u>	<u>\$1,352,200</u>
Total Impacts	42	\$2,581,811	\$4,091,943	\$6,009,276
Operations Phase (Lifetime) <sup>1</sup>				
Direct Impacts	280 <sup>2</sup>	\$35,840,000	\$37.075.496	\$40,820,928
Indirect Impacts	871 <sup>2</sup>	\$38,283,508	\$77,582,011	\$122,176,699
Induced Impacts	<u>305</u> <sup>2</sup>	<u>\$16,239,868</u>	\$28,560,499	<u>\$47,327,016</u>
Total Impacts	1,456	\$90,363,375	\$143,218,006	\$210,324,644

<sup>[1]</sup> Multiplies annual impacts by the 35-year project lifetime.

Source: NREL Jobs and Economic Development Impact (JEDI) Model R: W9.14.18; IMPLAN; Economic & Planning Systems

#### **Direct Economic Impacts**

#### Direct Economic Impacts during the Construction Phase

**Table 4** summarizes the Project's estimated direct impacts on employment, employee compensation, and economic output in the County. Onsite construction activities will support employment for a total of about 142 FTEs over the 24-month construction period. These jobs will include electricians, ironmen, and other skilled laborers in addition to general laborers.

#### Direct Economic Impacts during the Operations Phase

**Table 5** displays the estimated direct impacts of during the Project's operation phase. Project operations will involve monitoring system status, performance, diagnostics, and planning, as well as preventive maintenance activities and periodic corrective maintenance activities. The developer anticipates that eight full-time employees will be required to manage the Project's ongoing operations, each earning \$128,000 in annual compensation including benefits, resulting in an annual employee compensation of over \$1 million and a total economic output of \$1.2 million.

#### **Economic Impacts from Multiplier Effects**

Based on the Project's direct spending on labor as well as required materials and services, additional rounds of spending will occur in the County as well as the State. This analysis focuses on effects specific to Shasta County. It does not review the significant additional effects that will be felt in the State above and beyond those felt in the County. Businesses in the supply chain (providing materials, equipment, and services) will respond to meet the Project's demand and constitute the Project's "indirect" effects. Employees' spending on goods and services for their households —groceries, housing, healthcare, education, etc.—are also expected in the County and constitute the Project's "induced" effects. In both cases, additional rounds of spending are captured in the impact estimates, such as, for example, the spending of an equipment rental

<sup>[2]</sup> Values represent job-years.

company owner on maintenance services for her equipment and on groceries for her family. Together, the indirect and induced effects are known as multiplier effects.

#### Indirect Economic Impact

The Project's indirect impacts were estimated using the JEDI model based on turbine and supply chain impacts during the construction phase and local revenue and supply chain impacts during the operations phase. These initial JEDI outputs were refined using Shasta-specific IMPLAN data and Project-specific data provided by CG.

For both the construction and operations phases, estimated local spending is based on cost estimates for goods and services that are anticipated to be sourced from vendors locally via Shasta-specific industry multiplier effects obtained from IMPLAN modeling. Exemplary purchases would include industrial supplies, business and professional services, labor and materials for periodic improvements (e.g., access road maintenance and weed abatement), and similar costs of doing business, and providers of these goods and services are expected to be available in the County and most convenient and cost-effective to serve the Project. As shown in **Table 4**, the modeling estimates an additional \$29.7 million in indirect "supply chain" output during the construction phase and almost 200 "job years" generated. **Table 5** indicates an estimated \$3.5 million in indirect economic output to occur annually during the operations phase, totaling over \$122 million over the Project's lifetime.

#### Induced Economic Impact

Induced impacts are based on the conversion of estimated labor incomes into household spending, or the "third round" of economic activity created by the direct impacts and subsequent indirect impacts. Employees of the Project and employees at local businesses indirectly affected by the Project will spend their wages on a variety of goods and services. For example, if an employee at the Project spends her wages on food for her family, part of that spending goes to the retail worker who sells the food, part goes to the trucker who delivers the food, part goes to the farmer who grows the food, and part goes to various intermediaries (processors, wholesalers, transportation companies, etc.). Thus, in aggregate, the spending associated with direct and indirect employees' purchases creates demand for other businesses and helps to support other jobs in the County economy. Using Shasta-specific IMPLAN ratios to tailor the JEDI model ratios of induced jobs and spending, EPS estimated the additional economic impacts that would be generated through the Project's induced effects in the rest of the County.

**Table 4** and **Table 5** show these induced impacts on employment, employee compensation, and economic output during the construction and operation of the Project respectively. To summarize, the induced effects from the construction phase are estimated at 109 "job years" and over \$17 million in economic output. The operations phase is estimated to generate induced impacts of nine jobs and \$1.4 million in economic output annually, totaling \$47.3 million over the Project's lifetime.

#### Public Revenue Impact Analysis and Results

In addition to the broader economic impacts described in the preceding sections, the Project will also benefit the County by generating new tax revenues summarized in **Table 2**. EPS estimates that the Project will generate approximately \$3.9 million in local sales and use tax from Project construction and over \$60 million in property tax revenues over the Project's lifetime. Based on input from Price Waterhouse Cooper (PWC), the construction sales and use tax estimate assumes the Project will "localize" (i.e., capture) the maximum sales and use taxes on all purchases by establishing a "job site" address for all materials and equipment purchases.

#### **Local Sales and Use Tax**

Table A-1. Direct taxable sales are based on the Project's projected taxable purchases, which include materials and fixtures but exclude costs for labor and overhead. The developer can ask Project suppliers and contractors to establish a billing and delivery address at the jobsite in unincorporated Shasta County for sales tax payment on all purchases of equipment and materials for the Project's construction. Without such a "job site" address for the jobsite, only those purchases made at locations in Unincorporated Shasta County would generate sales and use taxes for the County. Per direction from the developer and PWC, EPS has assumed that all such purchases will have the necessary billing and delivery address established and as such the sales tax revenue estimate reflects a situation wherein Shasta County accrues the entirety of sales and use tax revenues applicable to Project construction costs.

The taxable base of the Project's construction cost (materials and fixtures only) is estimated at just over \$312 million. Again, regardless of whether the component materials are purchased in-County, in-State but out of County, or internationally, PWC indicates that these sales should be taxed at the point of use (i.e., at the project site in unincorporated Shasta County) and therefore the total 1.25 percent sales and use tax rate is estimated to accrue to the County, resulting in the \$3.9 million revenue figure shown in **Table A-1**.

#### **Property Tax Impacts**

The California State Board of Equalization publishes guidelines for the assessment of wind energy properties to aid assessors in determining taxable value. The three potential valuation methodologies are the sales comparison approach, the cost approach, and the income approach. As the sales comparison approach is only reliable when comparable sales data exist along with details regarding those sales, this method is not considered for the Fountain Wind project. The cost approach arrives at a value by summing the cost of the land and the construction cost of the improvements, less depreciation, and the income approach arrives at a value through capitalization of the projected income stream of the property. Since it is unclear which method the Shasta County Assessor's Office will utilize for the Fountain Wind project, this analysis uses the cost approach as it requires the fewest additional assumptions.

**Table A-2** estimates the assessed value of the project over the 35 years of its anticipated lifetime and the additional property tax revenues that will be generated by the Project. CG provided an initial total Project taxable valuation of \$362 million based on Project cost estimates and adjusted the Project's taxable value through time due to depreciation. The analysis utilizes a straight-line depreciation method, assuming a 25-year economic life of the Project with a residual value of 20 percent.

This depreciated assessed value will be taxed at the County's general property tax rate of 1 percent, resulting in \$3.5 million in total property tax collected in the first year of operations, gradually falling to \$725,000 by Year 25 and beyond. Cumulatively, this results in aggregate estimated property tax payments of \$60.2M over the Project's lifetime (2021 constant dollars). This full amount is allocated to a range of different taxing entities.

<sup>&</sup>lt;sup>5</sup> Guidelines for the Assessment of Wind Energy Properties; CA State Board of Equalization, Property Tax Department; June 27, 2017

Based on current tax allocation factors from the Shasta County Auditor-Controller Office: 12.5 percent of the aggregate property tax revenues will flow to the County for a total of \$7.5M over the life of the Project. Six and a half percent is allocated to Cities (\$3.9M over the life of the project), 5.6 percent to Special Districts (\$3.4M lifetime), 13.3 percent to "Redevelopment Property Tax" (\$8.0M lifetime), 15.1 percent to the Educational Revenue Augmentation Fund (\$9.1M lifetime), and the remaining 47 percent is allocated to Schools (\$28.3M lifetime).

#### **Retail Sales Impacts**

As discussed above, the "induced" impacts of the Project are generated as employees of the Project (during construction and operations) and employees of the affected supply chain vendors spend their wages in the local economy. These employees will purchase many things for their households, including typical retail expenditures (clothing, groceries, etc.) as well as housing, healthcare, education, and other goods and services. The distribution of household spending by category tends to vary by income level, so Table A-3 estimates the average wage of the Project's direct, indirect, and induced employees during the construction and operations periods in order to determine the correct spending distribution to apply. Note that these figures differ from the direct compensation values in Table 3 because they include only the value of actual wages that generate discretionary income and therefore exclude employee benefits, and they are also a weighted average of direct, indirect, and induced wages. Table A-4 applies typical consumer expenditure pattern data from the United States Bureau of Labor Statistics and illustrates the likely expenditures associated with employees supported directly or indirectly by the Project. As shown, the construction period is estimated to generate \$9.9 million in retail sales and the operations period may generate another \$860,000 in annual retail sales. These additional direct, indirect, and induced potential employee household retail sales tax revenues are not included in the summary sales tax estimate in Table 2 and are included here for illustrative purposes. Note that not all of these expenditures would be expected to occur within Unincorporated Shasta County.

#### School Impact Fees

The O&M Building (proposed for parcels 027160047000 and 027140028000) is the only building that is anticipated to be constructed as a part of this project and as such would be subject to applicable school impact fees. The building's proposed location is within the Shasta Union High School District and the Mountain Union Elementary School District. Per the Shasta County Office of Education website, and confirmed via conversation with the Shasta County Office of Education Developer Fee Office, the applicable developer fee would be \$0.78 per square foot for a commercial/industrial building. The High School District is allocated \$0.31 of this, with \$0.47 going to the Elementary School District. The O&M Building would qualify as a commercial/industrial building and at 7,000 square feet, would be subject to a total school impact fee of \$5,460 (\$2,170 going to the High School District and \$3,290 for the Elementary School District).

#### **About Economic & Planning Systems**



The Firm

Economic & Planning Systems, Inc. (EPS) is a land economics consulting firm experienced in the full spectrum of services related to real estate development, the financing of public infrastructure and government services, land use and conservation planning, and government organization.

#### **Guiding Principle**

EPS was founded on the principle that real estate development and land use-related public policy should be built on realistic assessment of market forces and economic trends, feasible implementation measures, and recognition of public policy objectives, including provisions for required public facilities and services.

#### **Areas of Expertise**

- Real Estate Economics
- Public Finance
- Land Use and Transportation
- Economic Development and Revitalization
- Fiscal and Economic Impact Analysis
- Housing Policy
- Public-Private Partnership (P3)
- Parks and Open Space Economics

#### **Clients Served**

Since 1983 EPS has provided consulting services to hundreds of public- and private-sector clients in Colorado and throughout the United States. Clients include cities, counties, special districts, multi-jurisdictional authorities, property owners, developers, financial institutions, and land use attorneys.

Selected examples of Northern California clients include the cities of Yuba, Fort Bragg, Sacramento, Roseville, Truckee, the counties of Humboldt and Butte, the Winters Chamber of Commerce, and the community of Olivehurst.

**EPS Locations** 

Oakland, Los Angeles, and Sacramento, California

Denver, Colorado

**EPS Web Site** 

www.epsys.com

### **APPENDIX TABLES**



Table A-1
Construction Sales Tax Calculator
Fountain Wind Project Economic and Public Revenue Impact; EPS #201094

Item	Tax Base / Rates	Total
Construction Costs <sup>1</sup>	\$362,490,282	
Labor / Overhead (Not Taxable) <sup>2</sup>	\$50,429,384	
Materials & Fixtures (Taxable) <sup>2</sup>	\$312,060,898	
Taxable Sales Base		
Total Taxable Sales Base (Materials & Fixtures)		\$312,060,898
Sales and Use Tax to Shasta County		
Total Special Sales and Use Tax	1.00%	\$3,120,609
Total County Sales Tax	0.25%	\$780,152
Total Sales and Use Tax to County <sup>3</sup>		\$3,900,761
Tax to County as % of Total		1.25%

<sup>[1]</sup> Information provided by ConnectGen.

Source: ConnectGen; Price Waterhouse Cooper; Economic & Planning Systems

<sup>[2]</sup> Breakdown of contract value between Labor / Overhead and Materials & Fixtures based on ConnectGen CAPEX estimations.

<sup>[3]</sup> Potential taxable sales allocation to Shasta County based on information provided by Price Waterhouse Cooper. All taxable purchases regardless of sourcing origin are assumed to be taxed at point-of-use and therefore the revenues are shown as localized to the County.

Table A-2 Assessed Value and Property Tax Estimation
Fountain Wind Project Economic and Public Revenue Impact Update; EPS #231029

ltem 1	Tax Rates	Annual Average	Total	1	2	3	4	5	6	7	8	9	10	11	12	13	14
Cost-Basis Method																	
Wind Property Value			362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490
Less: Depreciation <sup>1</sup>			289,992	(11,600)	(23,199)	(34,799)	(46,399)	(57,998)	(69,598)	(81,198)	(92,798)	(104,397)	(115,997)	(127,597)	(139,196)	(150,796)	(162,396)
Wind Depreciated Value				350,891	339,291	327,691	316,092	304,492	292,892	281,292	269,693	258,093	246,493	234,894	223,294	211,694	200,095
Countywide General Property Tax	1.00%	1,719	60,173	3,509	3,393	3,277	3,161	3,045	2,929	2,813	2,697	2,581	2,465	2,349	2,233	2,117	2,001
Allocation <sup>2</sup>																	
County of Shasta	12.42%	214	7,474	436	421	407	393	378	364	349	335	321	306	292	277	263	249
Cities	6.56%	113	3,947	230	223	215	207	200	192	185	177	169	162	154	146	139	131
Special Districts	5.60%	96	3,370	196	190	184	177	171	164	158	151	145	138	132	125	119	112
Redevelopment Property Tax	13.72%	236	8,256	481	466	450	434	418	402	386	370	354	338	322	306	290	275
Educational Revenue Augmentation Fund (ERAF)	14.94%	257	8,990	524	507	490	472	455	438	420	403	386	368	351	334	316	299
Schools	<u>46.77%</u>	<u>804</u>	28,143	<u>1,641</u>	<u>1,587</u>	<u>1,533</u>	<u>1,478</u>	<u>1,424</u>	<u>1,370</u>	<u>1,316</u>	<u>1,261</u>	<u>1,207</u>	<u>1,153</u>	<u>1,099</u>	1,044	990	<u>936</u>
Total	100.0%	1,719	60,179	3,509	3,393	3,277	3,161	3,045	2,929	2,813	2,697	2,581	2,465	2,349	2,233	2,117	2,001

Source: Economic & Planning Systems

<sup>\*</sup>All values shown in \$000s.
[1] Depreciation calculated using a straight-line method with an economic life of 25 years and a residual value of 20 percent.
[2] Per "Property Tax Revenue Allocation Breakdown 2022" from Shasta County Auditor-Controller Office.

Table A-2 cont...
Assessed Value and Property Tax Estimation Cont...
Fountain Wind Project Economic and Public Revenue Impact Update; EPS #231029

15	16	17	18	19	20	21	22	23	24	25	26	27	28	29	30	31	32	33	34	35
			·		·	·	·			·				·	·	·	·	·	·	
362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490	362,490
(173,995)	(185,595)	(197,195)	(208,794)	(220,394)	(231,994)	(243,593)	(255,193)	(266,793)	(278,393)	(289,992)	(289,992)	(289,992)	(289,992)	(289,992)	(289,992)	(289,992)	(289,992)	(289,992)	(289,992)	(289,992)
188,495	176,895	165,296	153,696	142,096	130,497	118,897	107,297	95,697	84,098	72,498	72,498	72,498	72,498	72,498	72,498	72,498	72,498	72,498	72,498	72,498
1,885	1,769	1,653	1,537	1,421	1,305	1,189	1,073	957	841	725	725	725	725	725	725	725	725	725	725	725
234	220	205	191	176	162	148	133	119	104	90	90	90	90	90	90	90	90	90	90	90
124	116	108	101	93	86	78	70	63	55	48	48	48	48	48	48	48	48	48	48	48
106	99	93	86	80	73	67	60	54	47	41	41	41	41	41	41	41	41	41	41	41
259	243	227	211	195	179	163	147	131	115	99	99	99	99	99	99	99	99	99	99	99
282	264	247	230	212	195	178	160	143	126	108	108	108	108	108	108	108	108	108	108	108
<u>882</u>	<u>827</u>	<u>773</u>	<u>719</u>	<u>665</u>	<u>610</u>	<u>556</u>	<u>502</u>	<u>448</u>	<u>393</u>	<u>339</u>										
1,885	1,769	1,653	1,537	1,421	1,305	1,189	1,073	957	841	725	725	725	725	725	725	725	725	725	725	725

Table A-3
Estimation of Wages Excluding Benefits
Fountain Wind Project Economic and Public Revenue Impact; EPS #201094

Project Phase	Economic Activity	Type of Impact	Employment (Job Yrs.)	Employee Compensation (w/ Benefits)	Employee Compensation (w/o Benefits) <sup>1</sup>	Weighted Average Salary
	Project Development	Direct Impacts	142	\$11,814,400	\$9,506,900	\$66,950
Construction	Turbine and Supply Chain Impacts	Indirect Impacts	199	\$9,856,169	\$7,931,136	\$39,786
(24 months)	Employee Spending	Induced Impacts	<u>109</u>	<u>\$5,945,062</u>	<u>\$4,783,917</u>	<u>\$43,892</u>
		Total Impacts	450	\$27,615,632	\$22,221,954	\$49,345
	Project Development	Direct Impacts	280	\$35,840,000	\$23,800,000	\$85,000
0	Local Revenue and Supply Chain Impacts	Indirect Impacts	871	\$38,283,508	\$30,806,260	\$35,367
Operations (35 years)	Employee Spending	Induced Impacts	<u>305</u>	<u>\$16,239,868</u>	<u>\$13,068,018</u>	<u>\$42,824</u>
		Total Impacts	1,456	\$90,363,375	\$67,674,278	\$46,473

<sup>[1]</sup> Assumes benefits constitute 20 percent of total employee compensation. For Operations employees, an additional 14 percent is assumed to go toward trucks/tooling/etc. and is therefore withheld from the Employee Compensation (w/o Benefits) values.

Source: Economic & Planning Systems

Table A-4
Estimation of Annual Retail Sales
Fountain Wind Project Economic and Public Revenue Impact Update; EPS #231029

	Consti	ruction	Operations	(Annual)	Operations (Lifetime)			
Retail Categories	% of Income <sup>1</sup>	\$	% of Income <sup>1</sup>	\$	% of Income <sup>1</sup>	\$		
Average Annual Compensation <sup>2</sup>		\$49,345		\$46,473		\$46,473		
Total Aggregate Compensation <sup>3</sup>		\$22,221,954		\$1,933,551		\$67,674,278		
Apparel	3.1%	\$689,292	3.1%	\$59,976	3.1%	\$2,099,155		
General Merchandise	3.9%	\$876,286	3.9%	\$76,246	3.9%	\$2,668,623		
Personal Care Products	1.3%	\$298,395	1.3%	\$25,964	1.3%	\$908,725		
Reading	0.2%	\$38,294	0.2%	\$3,332	0.2%	\$116,620		
Tobacco	0.9%	\$189,481	0.9%	\$16,487	0.9%	\$577,040		
Miscellaneous	1.6%	\$350,116	1.6%	\$30,464	1.6%	\$1,066,238		
Food and Beverage	14.5%	\$3,220,674	14.5%	\$280,234	14.5%	\$9,808,174		
Food at Home	9.2%	\$2,045,993	9.2%	\$178,024	9.2%	\$6,230,826		
Food away from Home	4.6%	\$1,031,451	4.6%	\$89,747	4.6%	\$3,141,160		
Alcoholic Beverages	0.6%	\$143,229	0.6%	\$12,463	0.6%	\$436,188		
Housing & Building Related Merchandise	5.5%	\$1,211,483	5.5%	\$105,412	5.5%	\$3,689,424		
Housekeeping Supplies	1.4%	\$310,828	1.4%	\$27,045	1.4%	\$946,589		
Household Furnishings and Equipment	4.1%	\$900,655	4.1%	\$78,367	4.1%	\$2,742,835		
Automobiles	13.3%	\$2,951,124	13.3%	\$256,780	13.3%	\$8,987,292		
Vehicle Purchases	8.9%	\$1,982,336	8.9%	\$172,485	8.9%	\$6,036,964		
Gasoline and Motor Oil	4.4%	\$968,788	4.4%	\$84,295	4.4%	\$2,950,328		
Entertainment	<u>5.5%</u>	<u>\$1,220,434</u>	<u>5.5%</u>	<u>\$106,191</u>	<u>5.5%</u>	<u>\$3,716,686</u>		
Total Retail Expenditures	45.8%	\$10,169,293	45.8%	\$884,839	45.8%	\$30,969,354		

<sup>[1]</sup> Percent of income spent on various retail categories is based on Bureau of Labor Statistics data regarding typical consumer expenditures for households earning the average compensation calculated for this project.

<sup>[2]</sup> Values represent weighted average employee compensation less benefits for all direct, indirect, and induced workers per Table A-3.

<sup>[3]</sup> Values represent sum total employee compensation less benefits for all direct, indirect, and induced workers per Table A-3.

#### APPENDIX B

To: Henry Woltag, ConnectGen

From: Teifion Rice-Evans and Luke Foelsch

Subject: Socioeconomic Responses to CEC Data Adequacy Worksheet

for the Fountain Wind Project Economic and Public Revenue

Impact Study Update; EPS #231029

Date: April 28, 2023

This appendix contains information prepared by EPS in response to the socioeconomic data requests submitted by the California Energy Commission (CEC) in its Data Adequacy Worksheet for the Fountain Wind Project (Docket 23-OPT-01). The information presented here is also integrated into the revised Technical Memorandum to which this appendix is attached. The responses provided here do not constitute the entirety of the data requested by the CEC but pertain only to the socioeconomic questions for which EPS has been retained by ConnectGen to address.

The Economics of Land Use



Economic & Planning Systems, Inc. 1330 Broadway Suite 450 Oakland, CA 94612 510 841 9190 tel

Oakland Sacramento Denver Los Angeles

www.epsys.com

#### Socioeconomic Data Requests and Responses

#### SOC-002: See below.

Please see response to SOC-004.

<u>SOC-003</u>: Please provide a discussion of economic base, fiscal resources, and a list of the applicable local agencies with taxing powers and their most recent and projected revenues.

#### Economic Base

**Table 1** displays 2021 Shasta County employment and economic output by industry. The predominant employing industries in the county are Health Care and Social Assistance (accounting for 16.3 percent of total employment), Administrative Government (12.2 percent), and Retail Trade (11.5 percent). Economic output reflects the value of production by industry in a given year. As shown, the industries with the largest 2021 economic outputs in Shasta County are Real Estate & Rental (11.8 percent of 2021 countywide output), Health Care and Social Assistance (11.4 percent), and Manufacturing (10.6 percent).

Table 1 Shasta County Employment and Economic Output by Industry

	Total Empl	oyment	Economic Out	put
NAICS Industry	#	%	#	%
	2.242	2.204		/
Ag., Forestry, Fishing & Hunting	2,610	3.0%	\$122,484,507	0.8%
Mining	188	0.2%	\$105,793,559	0.7%
Utilities	233	0.3%	\$350,486,738	2.4%
Construction	6,380	7.3%	\$1,085,743,261	7.3%
Manufacturing	3,447	3.9%	\$1,568,177,271	10.6%
Wholesale Trade	1,954	2.2%	\$1,050,566,374	7.1%
Retail Trade	10,116	11.5%	\$1,232,298,984	8.3%
Transportation & Warehousing	2,872	3.3%	\$386,437,898	2.6%
Information	710	0.8%	\$381,031,398	2.6%
Finance & Insurance	3,294	3.7%	\$918,951,590	6.2%
Real Estate & Rental	3,323	3.8%	\$1,760,567,731	11.8%
Professional-Scientific & Tech. Svcs.	4,552	5.2%	\$636,176,757	4.3%
Management of Companies	585	0.7%	\$151,967,114	1.0%
Admin. & Support and Waste Mgmt. and Rem. Svcs.	4,438	5.1%	\$456,676,039	3.1%
Educational Services	1,202	1.4%	\$69,901,309	0.5%
Health Care and Social Assistance	14,363	16.3%	\$1,700,131,096	11.4%
Arts, Entertainment & Recreation	1,583	1.8%	\$90,803,011	0.6%
Accommodation & Food Services	7,603	8.7%	\$683,521,767	4.6%
Other Services (except Public Administration)	6,466	7.4%	\$525,747,761	3.5%
Government Enterprises	1,198	1.4%	\$352,737,547	2.4%
Administrative Government	10,749	<u>12.2%</u>	\$1,227,666,389	8.3%
Total	87,864	100%	\$14,857,868,102	100%

Source: IMPLAN 2021 Data; Economic & Planning Systems

**Figure 1** shows annual unemployment rates in Shasta County and statewide from 2013-2022. Coming off the 2008-09 recession, statewide unemployment rates were still high in 2013 at nine percent, but particularly high in Shasta County, where over 14 percent of the labor force was unemployed. In the years since, the county recovered rapidly and by 2019 had reduced unemployment to about 5 percent, only slightly above the statewide rate at the time. The 2020 pandemic left many unemployed, and the statewide unemployment rate eclipsed that of Shasta County. In the last two years, unemployment rates have dropped to pre-pandemic levels, and the county and state both currently sit around five percent.

16% 14% 12% 10% 8% 6% 4% 2% 0% 2013 2014 2015 2016 2017 2018 2019 2020 2021 2022 Shasta County State of California

Figure 1 Unemployment Rate - Shasta County and California Overall

#### Fiscal Resources

Source: CEDD

The local agency with taxing authority is Shasta County. **Table 2** presents Shasta County's total change in net position for both governmental and business-type activities for Fiscal Years (FY) 2021 and 2022. In 2022, the County had almost \$420 million in revenue, a decrease of about one percent from \$425 million in 2021. However, the County's expenses decreased by six percent in 2022, \$358 million compared to \$381 in 2021. This resulted in the County having a positive \$62 million change in position in 2022, as compared to \$44 million in 2021.

Page 4

**Table 2** Shasta County Change in Net Position – Total Activities (in thousands)

Item	FY2021	FY2022
Revenues		
Charges for Services	\$38,772	\$42,498
Operating Grants/Contributions	\$320,265	\$334,333
Capital Grants/Contributions	\$5,406	\$4,112
Property Taxes	\$31,624	\$33,858
Sales and Use Taxes	\$5,148	\$5,849
Other Taxes	\$3,565	\$3,191
Interest and Investment Earnings	\$4,010	(\$9,882)
Miscellaneous	<u>\$15,727</u>	\$5,186
Total Revenues	\$424,517	\$419,145
<u>Expenses</u>		
General Government	\$17,865	\$19,423
Public Protections	\$108,227	\$92,419
Public Ways and Facilities	\$20,095	\$22,321
Health and Sanitation	\$96,199	\$86,393
Public Assistance	\$130,709	\$124,803
Education	\$1,784	\$1,743
Recreation	\$163	\$171
Interest on Debt	\$1,610	\$1,557
Fall River Mills Airport	\$354	\$319
West Central Landfill	(\$994)	\$2,478
Solid Waste Disposal	\$1,741	\$1,832
Shasta County Transit	\$701	\$734
County Service Areas (Water/Sewer)	<u>\$2,540</u>	<u>\$3,127</u>
Total Expenses	\$380,994	\$357,320
Change in Position	\$43,523	\$61,825

<sup>\*</sup>Values shown in thousands

Source: 2022 Shasta County Final Annual Comprehensive Financial Report

**Table 3** shows the County's actual General Funds revenues in FY 2022 and the projected General Fund revenues in FY 2023. As shown, Intergovernmental Revenues are the largest source of revenue for Shasta County's General Fund. Taxes are the second largest funding source, accounting for 22 percent of General Fund revenues in FY 2022. Total General Fund revenues are anticipated to decrease in FY 2023 from the previous year due primarily to a drop in Intergovernmental Revenues and the \$18 million residual equity transfer in FY 2022, which is an infrequent and non-recurring transfer.

**Table 3 Shasta County General Fund Financing Sources** 

	FY2021-22 Ac	tual	FY2022-23 Adopted				
Description	#	%	#	%			
General Fund Revenues							
Taxes	\$39,978,900	22%	\$36,148,774	23%			
Licenses, Permits, Franchises	\$5,694,091	3%	\$5,500,125	3%			
Fines, Forfeitures, Penalties	\$5,525,743	3%	\$3,357,950	2%			
Revenue from Money & Property	(\$4,990,813)	-3%	\$1,993,453	1%			
Intergovernmental Revenues	\$84,104,115	46%	\$78,959,213	50%			
Charges for Services	\$17,355,208	9%	\$16,175,409	10%			
Miscellaneous Revenues	\$3,234,268	2%	\$2,629,470	2%			
Other Financing Sources	\$13,847,951	8%	\$13,903,011	9%			
Residual Equity Transfers	\$18,000,000	10%	<u>\$0</u>	0%			
Total Revenues	\$182,749,463	100%	\$158,667,4 <mark>05</mark>	100%			

Source: Shasta County Adopted Budget Fiscal Year 2022-2023

SOC-004: Please provide a discussion of demographic and community trends, including the following: Provide the low-income population percentage living in the county and communities closest to project site. Provide the minority population percentage living in the county and communities closest to project site. A figure for disadvantaged communities is provided but information on the population percentages or the number of people included in the highlighted regions is not provided. Please provide this information.

**Table 4** displays 2021 Census data on population, poverty, and minority percentages for Shasta County, Burney CDP, Johnson Park CDP, Round Mountain CDP, Montgomery Creek CDP, and the Redding-Red Bluff Combined Statistical Area (CSA). The Census Bureau makes poverty determinations based on pre-tax family income and varies the threshold by family size and composition. As shown, 14.2 percent of Shasta County's population is considered to be below the poverty threshold, and 16.7 percent are considered to be minorities.

**Table 4** Selected Demographics for Nearby Communities

Geography	Total Population	Percent of Population below Poverty Level	Percent Minority Population
Shasta County	181,935	14.2%	16.7%
Burney CDP	3,377	19.0%	14.1%
Johnson Park CDP	872	16.7%	0.8%
Round Mountain CDP	112	15.2%	34.8%
Montgomery Creek CDP	196	9.1%	38.3%
Redding-Red Bluff Combined Statistical Area	247,280	15.2%	17.4%

Source: ACS 2021 5-Year Estimates Tables DP05 and S1701; Economic & Planning Systems

<u>SOC-006</u>: Please provide information on the skilled workers by craft required for construction. Please include the specific job types and number anticipated for construction and operation. Please provide information on the county's availability for each type of skilled worker, or where this labor force is anticipated to come from and the associated commute shed for the labor force.

**Table 5** below lists the skilled workers by craft required for construction for each month of the Project's two-year timeline. For the operations phase, there will be no craft workers needed, but rather eight full-time workers employed as turbine technicians. **Table 6** presents ACS 2017-2021 5-Year Estimates for Shasta County's existing construction industry labor force. According to the California Employment Development Department, the most recent data for Shasta County (March 2023) indicates the county unemployment rate is 5.9 percent. It is therefore estimated that 5.9 percent of the labor force or about 278 construction workers out of the total 4,715 construction workers are available.

Table 5 Monthly FTEs by Trade and Craft Designation during Construction Phase

		FTE Projection by Month												Annual FTEs over												
	Craft Designation						Yea	r 1							Year 2							Project				
rade		1	2	3	4	5	6	7	8	9	10	11	12	13	14	15	16	17	18	19	20	21	22	23	24	Lifetime <sup>1</sup>
Site Management & Supervision	N / A	3	3	3	3	4	7	8	8	11	10	8	2	2	2	2	12	14	14	11	10	10	10	9	4	14
Heavy Equipment Operator	Operators	6	6	6	6	6	25	35	35	49	39	4	0	0	0	0	23	27	27	13	13	13	9	7	0	29
Гruck Driver	N/A	8	8	8	8	8	15	25	25	27	17	0	0	0	0	0	30	32	32	30	10	10	8	8	0	26
Crane Operator	Operators	0	0	0	0	0	0	2	2	2	0	2	0	0	0	0	12	11	12	12	11	10	0	0	0	6
Rigger	Laborers	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	6	6	6	6	6	6	0	0	0	3
ronworker	Ironworkers	0	0	0	0	0	0	3	6	6	0	0	0	0	0	0	30	30	34	30	30	30	15	0	0	18
VTG Technician	N / A	0	0	0	0	0	0	0	0	0	0	0	0	0	0	0	6	6	6	6	6	6	16	10	5	6
ineman	IBEW	0	0	0	0	0	0	0	0	4	4	8	0	0	0	0	20	28	20	8	8	8	0	0	0	9
Electrician	IBEW	0	0	0	0	0	0	0	0	0	0	6	0	0	0	0	6	12	12	0	4	4	2	0	0	4
Concreter	50% Laborers, 50% Carpenters	0	0	0	0	0	0	5	10	14	8	8	0	0	0	0	0	0	2	0	0	0	0	0	0	4
abourer	Laborers	5	5	5	5	5	5	10	10	25	20	10	0	0	0	0	23	33	33	18	18	18	13	8	0	22
IVAC	N/A	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>4</u>	<u>4</u>	<u>2</u>	<u>0</u>	<u>0</u>	<u>1</u>
Total FTEs		22	22	22	22	23	52	88	96	138	98	46	2	2	2	2	168	199	198	134	120	119	75	42	9	142
Total Craft FTEs		11	11	11	11	11	30	55	63	100	71	38	0	0	0	0	120	147	146	87	90	89	39	15	0	95

<sup>[1]</sup> Divides sum of FTE Projection by Month values by 12 to derive annual FTE equivalents over the entire Project lifetime.

Source: ConnectGen; Economic & Planning Systems

**Table 6 Shasta County Construction Labor Force** 

Occupation	Shasta County Labor Force
First-line supervisors of construction trades and extraction workers	572
Brickmasons, blockmasons, stonemasons, and reinforcing iron and rebar workers	98
Carpenters	664
Carpet, floor, and tile installers and finishers	55
Cement masons, concrete finishers, and terrazzo workers	51
Construction laborers	1,255
Construction equipment operators	409
Drywall installers, ceiling tile installers, and tapers	173
Electricians	414
Glaziers	31
Painters and paperhangers	395
Plumbers, pipefitters, and steamfitters	155
Plasterers and stucco masons	80
Roofers	230
Structural iron and steel workers	36
Other construction and related workers	<u>97</u>
Total	4,715

Source: 2017-2021 5-Year ACS PUMS; Economic & Planning Systems

## <u>SOC-009</u>: Please clarify the estimated number of workers to be employed during construction and by year during operations.

As displayed in **Table 5**, the number of workers to be employed during the construction phase varies significantly from month to month. The values are presented as the number of "Full Time Equivalent" (FTE) positions needed each month. These monthly FTEs presented in **Table 5** are summed into one number which is then divided by 12 to generate annual FTEs, or the equivalent of one full-time position for one year. This results in 142 Full Time Equivalent (FTE) positions needed for the construction phase. This number represents the workers who will be directly employed by ConnectGen. ConnectGen indicates there will be eight FTE positions needed over the lifetime of the operations phase.

<u>SOC-009 continued</u>: Please provide the number of operation-related jobs (several different numbers such as 8, 12, or 42 have been provided in different docketed files). Table 1 in the Economic and Public Revenue Impact Study assumes that there will be 42 annual operations jobs. However, page 4 estimates 8 full-time employees throughout the project lifetime. Page 13 of the Executive summary and project description states the project operation would require up to 12 full-time employees.

There are eight FTE positions needed over the lifetime of the operations phase. Table 1 of the original Economic and Public Revenue Impact Study displays employment values that represent combined Direct, Indirect, and Induced effects, as specified in the table's footnote. The 42 jobs referenced represent the sum of the total economic impact of the project operations, which includes eight Direct jobs, 25 Indirect jobs, and nine Induced jobs. The body of the previous Study explains the difference between direct, indirect, and induced and what these values represent. Page 13 of the Executive summary and project description, which states the project operation would require up to 12 full-time employees, is an outdated figure based on a prior project version that contemplated a

72-turbine project rather than the 48-turbine project that has been formally proposed. The correct number of operation-related jobs that will be directly generated by the Project is eight.

<u>SOC-009 continued</u>: Page 4 of the Economic and Public Revenue Impact Study states there will be a peak of 200 workers/month and an average of 71 full-time workers each year during the construction phase. Page 12 of the Executive Summary and Project Description states that the project would require up to 400 workers.

There are 142 FTE positions needed for the construction phase of the Project. The peak of 200 workers/month is in reference to the most labor-intensive month of the construction phase (there are 199 FTEs needed in Month 17, as shown in **Table 5**). This is the total number of workers needed for just that month. The average of 71 full-time workers each year during the construction phase relates to the fact that the annual FTEs needed in Year 1 is 71. The annual FTEs needed in Year 2 is also 71, corresponding with the 142 total FTEs needed over the life of the construction phase (which includes both Year 1 and Year 2 and 71 + 71 = 142). Page 12 of the Executive summary and project description, which states the project would require up to 400 workers, is an outdated number of employees estimated to be required during the peak months of construction and based on a prior project version that contemplated a 72-turbine project rather than the 48-turbine project that has been formally proposed. The correct number of construction-related FTEs that will be directly generated by the Project is 142.

<u>SOC-009 continued</u>: Please include the estimated number of workers by month and specific craft to be employed each month during construction and by year during operations.

See **Table 5** for information on the construction phase. The operations phase will require eight full-time employees every year of the anticipated 35-year lifetime of the project. The operations phase will require no craft workers but rather all eight employees will be turbine technicians.

## <u>SOC-014</u>: An estimate of applicable school impact fees was not found. If not applicable, please explain why.

The O&M Building (proposed for parcels 027160047000 and 027140028000) would be located within the Shasta Union High School District and the Mountain Union Elementary School District. Per the Shasta County Office of Education website, and confirmed via conversation with the Shasta County Office of Education Developer Fee Office, the applicable developer fee would be \$0.78 per square foot for a commercial/industrial building. \$0.31 of this is allocated to the High School District, with \$0.47 going to the Elementary School District. The O&M Building would qualify as a commercial/industrial building and at 7,000 square feet, would be subject to a school impact fee of \$5,460 (\$2,170 for the High School District and \$3,290 for the Elementary School District).

<u>SOC-015</u>: Please confirm if the estimate of construction payroll and operation payroll is based on the correct number of workers. Table 1 in the Economic and Public Revenue Impact Study assumes that there will be 42 annual operations jobs. However, page 4 estimates 8 full-time employees throughout the project

lifetime. Page 13 of the Executive summary and project description states the project operation would require up to 12 full- time employees.

Page 4 of the Economic and Public Revenue Impact Study states there will be a peak of 200 workers/month and an average of 71 full time workers each year during the construction phase. Page 12 of the Executive Summary and Project Description states that the project would require up to 400 workers.

Please see response to SOC-009.

<u>SOC-017</u>: Please provide an estimate of the capital cost (plant and equipment) of the project.

The total capital cost of the project is estimated at \$362,490,282.

SOC-020: Please confirm that the model used to predict the expected direct, indirect, and induced income and employment effects due to construction, operation, and maintenance of the project is based on the correct employment assumptions. Table 1 in the Economic and Public Revenue Impact Study assumes that there will be 42 annual operations jobs. However, page 4 and Table 5 estimate 8 full-time employees throughout the project lifetime. Page 13 of the Executive summary and project description states the project operation would require up to 12 full-time employees.

Page 4 of the Economic and Public Revenue Impact Study states there will be a peak of 200 workers/month and an average of 71 full time workers each year during the construction phase. Page 12 of the Executive Summary and Project Description states that the project would require up to 400 workers.

Please see response to SOC-009

<u>SOC2-001</u>: Please define the project vicinity and include an explanation for the boundaries of this area (i.e., define the study area).

With the proposed project located in unincorporated Shasta County, the whole County represents the logical study area for socioeconomic impacts. Shasta County is the primary area whose economy and tax base will be affected. It is also an area for which there is strong data availability for key parameters.

SOC2-002: Please provide discussion of demographic and community trends, including the following:

a. Provide the low-income population percentage living in Shasta County and within the communities closest to the project site.

b. Provide the minority population percentage living in Shasta County and within the communities closest to project site.

Please see response to SOC-004.

<u>SOC2-003: Please provide a discussion of economic base and fiscal resources in the project area.</u>

Please see response to SOC-003.

<u>SOC2-004:</u> Please provide a list of the applicable local agencies with taxing powers and their most recent and projected revenues.

Please see response to SOC-003.

<u>SOC2-005</u>: Please provide information on the skilled workers by craft required for construction. Please include the specific job types and number of workers anticipated on average over the entire construction period, and during the peak construction phase.

Please see response to SOC-006

SOC2-006: Please provide information on the skilled workers by craft required for operation of the project. Please include the specific job types and number of workers.

There will be no craft workers needed for the operations phase of the project. There will be eight full-time employees needed, all of which are anticipated to fill the specific job type of turbine technician.

<u>SOC2-007</u>: Please state the portion of the construction and operation workforce which the applicant anticipates would be local (i.e., from Shasta County), and the expected nonlocal portion.

There are approximately 4,715 construction workers in the County. At present about 5.9 percent or about 280 workers are unemployed. As the Project would require approximately 200 workers/month during the most labor-intensive month of the construction phase, with an average of 71 full-time workers each year, the County's existing unemployed construction workforce should be sufficient to cover the Project's construction workforce. However, the labor market is dynamic and some of these workers will obtain jobs while others will become available over time. The portion of the construction and operational workforce which would be nonlocal is unknown at this time and is dependent on the available local workforce at the time of construction and operations.

SOC2-008: Please provide availability for each type of skilled worker in Shasta County, or where this labor force is anticipated to come from and the associated commute shed (i.e., exceeding a 2-hour commute shed) for Fountain Wind's non-local workers. Please include this information separately for both construction and operation.

Please see response to SOC-006.

SOC2-009: Please provide information on the availability of each type of skilled worker in the areas where the labor force is expected to originate.

Please see response to SOC-006.

<u>SOC2-010</u>: Please provide updated unemployment rates for Shasta County and the defined project vicinity.

According to the California Employment Development Department (CEDD), Shasta County's unemployment rate as of March 2023 is 5.9 percent.

# <u>SOC2-017</u>: Please provide the direct, indirect, and induced impacts of the proposed project and provide updated and/or correct numbers and assumptions (in Tables 1, 4, and 5 in the Economic Impact Study) of construction and operations workers.

The direct, indirect, and induced impacts of the proposed project were included in the original Economic Impact Study within Tables 4 and 5, recopied below. The employment numbers shown in both tables are correct and unchanged. The Direct Impact values (142 for construction and 8 for operations) correspond with the employment values explained in the answers for previous data requests included in this appendix. The employment values shown in Table 1 of the original Study (450 for construction, 42 for annual operations, and 1,456 for lifetime operations) correspond to the Total Impact values shown in the below tables.

Table 7 Total Economic Impacts of Project Construction

Type of Impact	Employment (Job Yrs.)	Employee Compensation	Value Added	Economic Output
Construction Phase				
Direct Impacts	142	\$11,814,400	\$10,751,823	\$12,225,676
Indirect Impacts	199	\$9,856,169	\$16,329,826	\$29,654,201
Induced Impacts	<u>109</u>	\$5,945,062	\$10,829,043	\$17,725,195
Total Impacts	450	\$27,615,632	\$37,910,692	\$59,605,072

Source: NREL Jobs and Economic Development Impact (JEDI) Model R: W9.14.18; IMPLAN; Economic & Planning Systems

**Table 8 Total Economic Impacts of Project Operations** 

Type of Impact	Jobs	Employee Compensation	Value Added	Economic Output
Operations Phase (Annual)				
Direct Impacts	8	\$1,024,000	\$1,059,300	\$1,166,312
Indirect Impacts	25	\$1,093,815	\$2,216,629	\$3,490,763
Induced Impacts	<u>9</u>	\$463,996	<u>\$816,014</u>	\$1,352,200
Total Impacts	42	\$2,581,811	\$4,091,943	\$6,009,276
Operations Phase (Lifetime) <sup>1</sup>				
Direct Impacts	280 <sup>2</sup>	\$35,840,000	\$37,075,496	\$40,820,928
Indirect Impacts	871 <sup>2</sup>	\$38,283,508	\$77,582,011	\$122,176,699
Induced Impacts	<u>305</u> <sup>2</sup>	\$16,239,868	\$28,560,499	\$47,327,016
Total Impacts	1,456	\$90,363,375	\$143,218,006	\$210,324,644

<sup>[1]</sup> Multiplies annual impacts by the 35-year project lifetime.

Source: NREL Jobs and Economic Development Impact (JEDI) Model R: W9.14.18; IMPLAN; Economic & Planning Systems

<sup>[2]</sup> Values represent job-years.

# <u>SOC2-018</u>: Please provide an estimate of the total construction payroll and separate estimates of the total operation payroll for permanent and short-term (contract) operations employees.

The estimated total construction payroll is equivalent to the \$11,814,400 in employee compensation from the Direct Impacts row of **Table 7** above. This averages out to \$83,300 annually per the 142 job years required. The estimated total operations payroll is equivalent to the \$1,024,000 in employee compensation from the Direct Impacts row of **Table 8** above. Eight full-time employees are needed, which averages out to \$128,000 in annual compensation per employee.

## SOC2-019: Please provide an estimate of the capital cost (plant and equipment) of the project.

Please see response to SOC-017.