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STATE OF CALIFORNIA
CALIFORNIA ENERGY COMMISSION

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Report Update) Docket No. 22-IEPR-03
(2022 IEPR Update))
_____) RE: Demand Forecast

IEPR COMMISSIONER WORKSHOP ON UPDATES TO
CALIFORNIA ENERGY DEMAND 2022-2035 FORECAST

REMOTE ACCESS VIA ZOOM

WEDNESDAY, DECEMBER 7, 2022

10:00 A.M.

Reported by:

Martha Nelson

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INDEX		<u>PAGE</u>
Introduction		
Stephanie Bailey, CEC, Integrated Energy Policy Report		4
Opening Remarks		11
Siva Gunda, Vice Chair and Lead Commissioner for 2022 IEPR Update		
Kourtney Vaccaro, Commissioner		
J. Andrew McAllister, Commissioner		
1. Forecast Introduction		11
Heidi Javanbakht, CEC		
2. Baseline and Additional Achievable Transportation Electrification Results		16
Jesse Gage, CEC		
Aniss Bahreinian, CEC		
Bob McBride, CEC		
Quentin Gee, CEC		
Discussion between dais and panelists		
Questions from attendees to presenters and Panelists		
3. Updating Additional Achievable Fuel Substitution with the California Air Resources Board State Implementation Plan		73
Ingrid Neumann, CEC		
Ethan Cooper, CEC		
Discussion between dais and panelists		
Questions from attendees to presenters and Panelists		
Public Comments		105
Closing Remarks		105
Adjournment		106

P R O C E E D I N G S

10:01 a.m.

WEDNESDAY, DECEMBER 7, 2022

MS. BAILEY: Good morning. Welcome to today's Commissioner workshop on updates to the California energy demand 2022 to 2035 forecast. I'm Stephanie Bailey with the Integrated Energy Policy Report Team, and I'll make a few logistical announcements before we get into the substance of today's workshop.

Next slide, please.

Alright, so this is a remote only workshop. So to follow along, the meeting schedule and presentations have been docketed and are posted on the CEC's IEPR web page. All IEPR workshops are recorded and a recording will be linked to in the CEC website shortly after the workshop and a written transcript will be available in about a month.

Attendees today can participate in a variety of ways. We will reserve a few minutes after the presentations to take a few questions, but we may not have time to address all the questions submitted. And for those joining us via the Zoom platform, the Q&A feature is available for you to submit questions. You can also upvote a question submitted by someone else. You just click the thumbs up icon to upvote and questions with the most up

1 votes are moved to the top of the queue.

2 Alternatively, attendees can make comments during
3 the public comment period at the end of the day. So please
4 note that we will not be responding to questions during the
5 public comment period.

6 Written comments are also welcome and
7 instructions for providing those are in the workshop notice
8 posted on the CEC IEPR web page. And written comments are
9 due December 21st.

10 With that, I will go ahead and turn it over to
11 Ben Finkelor, who is Chief of Staff for Vice Chair Siva
12 Gunda, who is the Lead Commissioner for the 2022 IEPR
13 Update for opening remarks.

14 Go ahead, Ben. It looks like you're muted, Ben.

15 MR. FINKELO: Here we go. Is that better?

16 MS. BAILEY: Perfect. Go ahead.

17 MR. FINKELO: Okay. Alrighty. So you can tell
18 I'm not the Vice Chair, but I'll do my best to channel him
19 today. Thank you all for being here today. And of course,
20 thank you to fellow Commissioners.

21 I'm going to, as I channel the Vice Chair, I know
22 he'll want to acknowledge a number of the people that made
23 today possible. And so just to think again, I think we'll
24 be joined with Commissioner McAllister and Commissioner
25 Vaccaro later today. So, of course, thank you in advance

1 for their participation.

2 And then thank you to you, Stephanie, for
3 stepping up. Usually Heather, Heather Raitt, plays this
4 role. But, again, thank you to her too. I know she's out
5 with COVID, so hopefully she is recovering nicely. Today's
6 a lot of work, to put together the work together today, and
7 to work on this particular workshop. So special thanks to
8 both you and Heather and the whole IEPR team. And then, of
9 course, splitting this into two workshops, I know that's
10 additional challenges.

11 I want to thank Aleecia Gutierrez, David Erne,
12 and their leadership with the Energy Assessments Division.
13 And then, of course, our presenters today which includes
14 the California Energy Commission staff, Heidi, we're going
15 to hear from. Thank you, Jesse, Aniss, Bob, Quentin, all
16 of you, thank you for your work.

17 And just a special note. I understand this is
18 Bob's last IEPR workshop before he retires at the end of
19 the year, so we're going to definitely miss his wealth of
20 knowledge on, on the medium-duty/heavy-duty vehicles. And
21 of course, his collaborative spirit, as well.

22 And then just thank you for the work to the whole
23 Transportation Forecasting Team for their work in
24 developing this additional achievable framework, which is
25 included in the workshop.

1 I want to thank Ingrid Neumann and Ethan Cooper,
2 as well as thank Mike Jaske and the Efficiency Analysis
3 Team for their foresight in modeling the impacts of the
4 zero-emission space and water heater measure.

5 And just also want to thank our sister agencies,
6 California Air Resources Board, for their collaboration and
7 input, both on the transportation forecast and the zero-
8 emission space and water heater measure, as well as the
9 JASC (phonetic) members, both CPUC, CAISO and CARB for
10 their valuable feedback and collaboration on the forecast
11 changes this year.

12 So we really want to acknowledge all of the work
13 that's been put into this. And I'm looking forward to
14 participating in this.

15 I see that now -- I'm an amateur at this. So I
16 see that the Vice Chair is already here, so I should have
17 turned to pass the ball to him right away. And I see
18 Commissioner McAlister as well.

19 So with that, Vice Chair, do you want to -- did I
20 leave anybody out in terms of acknowledgments?

21 VICE CHAIR GUNDA: No, you did great. I mean, I
22 just want to add a couple things to what you just said,
23 Ben. Thank you for framing that.

24 And I want to, first of all, thank Commissioner
25 McAllister for his kind of role in kind of helping the

1 forecast move forward. You know, we Commissioner McAlister
2 and I, work on this together, but also just the
3 foundational nature of forecasting as a planning entity or
4 a planning framework for everything we do in California.
5 It's so foundational.

6 Really appreciates the staff's openness to
7 embracing some of the innovations that are being required
8 in terms of moving, you know, from forecasting to more
9 scenarios in terms of planning. So, yeah, just big things.

10 And thanks to you, Ben, and the team for doing
11 all the work.

12 So with that, I'll pass it on to Commissioner
13 McAllister if he has any of my comments.

14 COMMISSIONER MCALLISTER: Yeah, well, thanks.
15 Thanks, Vice Chair Gunda

16 Thanks, Ben. Nice job. You come across as a
17 real pro so, you know, all good.

18 Yeah, you know, this forecasting is really -- I
19 think we sometimes lose a little bit of the context here
20 more broadly of how important -- you know, we sort of take
21 it for granted a little bit here that this is a
22 foundational resource and our agencies work together and we
23 all really much effort and activity keys off of the
24 forecast.

25 And, you know, I was just, a couple months ago,

1 in Australia. And, you know, the beauty of our forecast is
2 that it really is a ground up and it really comes from, you
3 know, all of these different load modifiers. You know,
4 it's not just about how much energy people use, it's what
5 they use it for and how those demands are changing.

6 And so we keep adding these modifiers on the
7 positive, sort of the additional consumption side on, say,
8 transportation and on electrification, we have new loads,
9 we're trying to characterize those. On the energy
10 efficiency side, you know, obviously on the self-generation
11 side, we sort of have load modifiers that push the other
12 way in terms of how much energy you know, passes across the
13 meter.

14 And so that I think, you know, this dynamic world
15 that we're in where, you know, it is extremely granular,
16 it's extremely atomized, and every consumer has an
17 influence on the grid's load shape. And, you know, we
18 capture that and increase, you know, update the forecast,
19 you know, all the time, really every cycle to capture those
20 influences and really have that situational awareness and
21 project these trends forward in a very intentional way.

22 In Australia, you know, they just do -- they
23 don't do that. And so they're faced with system crises
24 that are -- that they don't have visibility on because
25 they're generated by, these issues are generated by,

1 massive proliferation of rooftop solar, inefficient
2 buildings that they could be working on, but they can't
3 really forecast the -- they don't have the tools really to
4 forecast the impact of those efficiency investments or
5 those building electrification decarbonization investments.
6 And so their forecast can't drive policy because they don't
7 have that kind of visibility. And that pretty much is
8 everywhere else in the world except California.

9 And so we're really lucky, I think, to have the
10 expertise and to have this team in place that allows us to
11 do these scenarios that Vice Chair Gunda mentioned and to
12 be able to drive policy and optimize policy approaches and
13 investments from the bottom to the top and the top to the
14 bottom of the whole energy system, or electricity system,
15 certainly, and, you know, and analogously with the gas
16 system as well.

17 So I think, anyway, I'd want to just take stock
18 and appreciate the process and kind of highlight the
19 importance of these new approaches that are giving us
20 visibility into all the different policy directions that
21 we're going and quantifying the benefits and helping us
22 prioritize investments across the state, starting, you
23 know, with individual loads behind the meter in houses and
24 businesses. So I think that's unique to California and
25 it's really special. And I wanted to just highlight that

1 for everyone as we kick off and appreciate all the staff
2 that's working on these tools, so look forward to it.

3 VICE CHAIR GUNDA: Thank you. Yeah, thank you,
4 Commissioner McAllister. I think you make such important
5 points of the foundational nature of the forecast.

6 As I'm reflecting on all the names that Ben
7 called out, I joined a little late, so I don't know if Nick
8 was called out or not, but I just want to give a big kudos
9 to Nick Fugate for the amount of work that he has been
10 shouldering and continues to shoulder in making sure we
11 complete the forecast on time and with the rigor that's
12 necessary. You know, we have, you know, unfortunately,
13 lost a few members from CEC in terms of the Forecasting
14 Team. It almost feels like, you know, Nick has been doing
15 this Herculean effort every year, year after year, and then
16 continues to do that.

17 So thanks, Nick, for your commitment in making
18 sure the forecasting product is as good as possible for
19 state to really plan the policies around.

20 You know, just with all that, I'm looking forward
21 to the workshop, you know, going through the first half of
22 the workshop today. And I think we are going to turn it
23 over to Heidi.

24 So, Heidi, please go ahead.

25 MS. JAVANBAKHT: Alright. Thanks, Vice Chair

1 Gunda. Thank you, Commissioners.

2 Good morning, everyone. Thank you all for
3 joining. I also just wanted to express my gratitude to the
4 IEPR Team and all the Commissioners on the dais, as well as
5 everyone attending this morning, for your flexibility in
6 splitting what was a full-day workshop into two half-day
7 workshops.

8 And, Stephanie, if you could go to the next
9 slide? And the one after that. Thank you.

10 Okay, so on the agenda for today, we'll be
11 reviewing results for two components of the Energy Demand
12 Forecast. First up, we'll have the Transportation Energy
13 Forecasting Team covering their results, followed by the
14 Energy Efficiency Team, who will present their updates to
15 the additional achievable fuel substitution.

16 And then we've scheduled a second workshop for
17 the afternoon of December 16th to discuss the sales results
18 and the hourly and peak forecast results. Several forecast
19 components required some extra time this year to finalize,
20 which pushed back rolling up all the different forecast
21 components. So we just found ourselves needing an extra
22 week to finish up the QC and review the combined results,
23 hence the need for pushing the second half of this workshop
24 to the 16th. And I hope you will all join us for that.

25 Next slide.

1 The Energy Demand Forecast has a lot of different
2 data and models feeding into it. For today's workshop,
3 we'll be focusing on the baseline and the additional
4 achievable transportation electrification components that
5 are shown on the left side of the screen, and then the
6 additional achievable fuel substitution that's shown on the
7 bottom right.

8 Once all these components are completed, they are
9 rolled up into the overall end user consumption and sales
10 statewide and by planning area, which is in those orange
11 boxes. And the last step is to produce the hourly forecast
12 and calculate the one-in-X peak event values. So the
13 results in those orange boxes are what we will be
14 presenting on December 16th.

15 And next slide.

16 The forecast this year is an update to the 2021
17 Forecast. The routine updates include adding an additional
18 year of historical data, updating projections of economic
19 and demographic data, and updating the electricity rates.
20 We also update the hourly and peak demand forecast every
21 year, and we incorporated data from September's record-
22 breaking heat and peak load events.

23 The main changes for this year are the bolded
24 bullets. The first is the update to additional achievable
25 fuel substitution, or AAFS, to layer in the estimated

1 impacts from the zero-emission space and water heater
2 measure that's in CARB's State Implementation Plan, and
3 you'll hear more about this later this morning.

4 And then we've transitioned, also, to a new
5 forecast framework and to using an additional achievable
6 framework for transportation that's similar to what we use
7 for energy efficiency and fuel substitution. The new
8 forecast framework simplifies the number of permutations of
9 the forecast to focus on the combinations that the
10 utilities, the Independent System Operator, and the Public
11 Utilities Commission use for planning.

12 The additional achievable framework for
13 transportation allows for more flexibility and scenario
14 design that better captures the uncertainty in this rapidly
15 changing sector.

16 Next slide.

17 This is the forecast framework for the 2022
18 Forecast. The biggest change from previous years is that
19 we have eliminated the low and the high case, and we're
20 just focusing on the mid case. And then similar to
21 previous years, the mid case has different additional
22 achievable scenarios added onto it depending on the use
23 case.

24 We will also be moving away from the nomenclature
25 of mid-mid and mid-low and refer to these based on their

1 use cases. So the mid-mid is renamed as the planning
2 forecast and the mid-low is renamed as the local
3 reliability scenario.

4 The planning forecast includes Scenario 3 from
5 all of the additional achievable components. So the AAEE,
6 which is the energy efficiency, AAFS, which is the fuel
7 substitution, and AATE, which is the transportation
8 electrification. The planning forecast uses Scenario 3 for
9 all of those.

10 And then the local reliability scenario has
11 higher load than the planning forecast in order to take a
12 more conservative approach in the local planning studies.
13 So for this, we are including Scenario 3 again from AATE,
14 the transportation, Scenario 2 for AAEE, which has less
15 energy efficiency than Scenario 2 -- or sorry, less energy
16 efficiency than Scenario 3, and then we'll use Scenario 4
17 for AAFS, which contains more electrification than the AAFS
18 Scenario 3.

19 The local reliability scenario will also have the
20 CARB's State Implementation Plan Strategy for the zero-
21 emission space and water heating equipment sales after
22 2030. That's layered on top of the AAFS Scenario 4.

23 And next slide, please.

24 More details around these updates and the
25 assumptions and inputs to these different scenarios were

1 discussed at Demand Analysis Working Group meetings held
2 earlier this year. Presentations from those meetings are
3 posted online. And the link to the DAWG meeting is at the
4 bottom of this slide.

5 And then the timeline, here's the timeline for
6 finishing up the forecast. The Draft IEPR has already been
7 posted. And then due to the timing of posting the draft
8 and the timing of completing the forecast, the forecast
9 results presented today are not included in that draft, but
10 they will be added into the final version that's posted in
11 February.

12 And as mentioned, part two of this workshop will
13 be held on December 16th to cover the consumption, sales,
14 and peak load results.

15 After that, we'll be reviewing comments and
16 finalizing results, which will go to a business meeting for
17 adoption in January.

18 And with that, I will hand it over to Aniss
19 Bahreinian, who is a subject matter expert in
20 transportation forecasting. And she will kick us off with
21 the transportation forecast discussion.

22 MS. BAHREINIAN: Thank you, Heidi. My name is
23 Aniss Bahreinian, and I am presenting today the total
24 Transportation Energy Demand Forecast. And this is the end
25 result of the work that is done by all of our staff. It is

1 a team work. So I'm only the presenter here, and there are
2 a lot of other Staff who have been working on these results
3 and these end results. And the end result of our
4 transportation forecast is the fuel consumption forecast,
5 which is used by different agencies.

6 I will first look at the -- next slide, please.
7 Okay.

8 I will first look at the transportation energy
9 demand and where we are by fuel and vehicle type. And then
10 I would move to ZEV transportation Energy Demand Forecast.
11 And at the end of these PowerPoints, there are appendices
12 that include transportation energy forecast for other fuel
13 types, not just ZEV fuel types, but other fuel types like
14 gasoline, diesel, et cetera.

15 You can also find transportation energy price
16 forecast at the end of this appendix

17 Next, please. Next.

18 Alright, this is the traditional three-legged
19 stool of transportation energy consumption. And then any
20 one of these three factors, whether it is vehicle miles
21 traveled, fuel economy, or vehicle population, when they
22 change, the total transportation energy consumption is
23 going to also change. When we are in the transition
24 process from one fuel type to another fuel type, which is
25 currently the state, we are moving from fossil fuels to

1 clean energy like electricity and hydrogen, in this
2 process, fuel type distribution also matters.

3 And it is important to note that when two of
4 these factors are changing, they can result in, given the
5 fuel type distribution, they can result in situations where
6 transportation energy consumption can go in unexpected
7 places.

8 For instance let's take the case of EVs. When we
9 have EVs, obviously, they are more efficient. And so we
10 are expecting that total transportation energy demand could
11 go down because EVs are more efficient than gasoline
12 vehicles. But then if drivers, because they are paying
13 lower fuel costs, they drive more, that means VMT is going
14 to go up, so then two of these factors are going to go up.
15 It is both fuel economy and vehicle miles traveled.
16 Increasing fuel economy is going to drive down
17 transportation energy but increase in miles traveled or
18 vehicle population is going to increase transportation
19 energy.

20 Next slide, please. Thank you.

21 This is where we are in 2021. These are the
22 actual numbers or estimate of the actual numbers. As you
23 can see, gasoline is speaking the first word. It is used
24 in both light-duty vehicles and medium- and heavy-duty
25 vehicles. And it is clearly dominating the transportation

1 energy.

2 This is followed by jet fuel. It is in second
3 place at 4.3 billion GGE. And please note that we have
4 converted everything to GGE so that they are comparable to
5 each other. Note that what we are accounting for is all
6 the jet fuel that is loaded onto the planes departing from
7 the state of California.

8 Now these planes can go anywhere. They can go to
9 within the state, they can go interstate to other states,
10 other states in the U.S., or they can go to international
11 destination. And we have a lot of international flights in
12 California.

13 And last time I was looking at the numbers,
14 about 40 percent of jet fuel was for international flights,
15 which also have much longer distance than the intrastate or
16 interstate. And so all of this 4.3 billion GGE is not just
17 for California, it is for the tourists, it is for people
18 from other states who are coming, going to other countries,
19 et cetera.

20 In the third place, is diesel. And as you can
21 see here, diesel is used both in rail, as well as in
22 medium- and heavy-duty, and in light-duty vehicles. And
23 the predominant use of diesel is in medium- and heavy-duty,
24 which is going to be covered by Bob McBride.

25 Electricity, hydrogen, ethanol, and propane

1 hardly even show up, so the numbers are pretty low, in
2 2021, electricity is at 92.2 million GGE. But keep in mind
3 that the amount of electricity that looks very low here,
4 this needs to be multiplied by a bigger number, like three
5 or so, if you want to determine how much petroleum fuels
6 have been reduced as a result of this, because electricity
7 consumption, again, is 92 GGE, but the amount of gasoline
8 that it replaces is much higher.

9 The same thing is true with hydrogen, which is
10 even lower at 1.6 million GGE. Natural gas shows up a
11 little bit. But this is used mostly in medium- and heavy-
12 duty and in transit buses and trucks. And propane is used,
13 for the most part, in medium- and heavy-duty vehicles.

14 Next slide, please.

15 Alright, so this slide, the graph that you see
16 here, note, first of all, that we have changed the scale a
17 little bit, starting at two, because we wanted to show
18 clearly that there is a decline between 2022 and 2035.
19 This is measuring all of the transportation energy in the
20 state of California, whether it is rail, medium-duty,
21 heavy-duty, neighborhood electric vehicles, off-road
22 transportation, et cetera. All of these are included in
23 this total transportation energy demand. The unit is BTU,
24 again, so we can add them all up here.

25 As you can see here, there is a decline in this

1 transportation energy demand between 2022 and 2035. This
2 is important in light of the fact that California economy
3 grows by about \$1.3 trillion between 2022 and 2035,
4 California population grows by about 2.5 million between
5 2022 and 2035, and yet we see the decline in transportation
6 energy. So there are more people in California, more
7 production, but less transportation energy. The vehicle
8 population goes up as a result of all these, VMT goes up,
9 and again, transportation energy is going down.

10 This is mostly the result of using the more
11 efficient vehicles like EVs and hydrogen fuel cell
12 vehicles. That is what is causing this decline.
13 Otherwise, the number of vehicles, as Jesse and Bob are
14 going to show later, are increasing. So kudos to growing
15 efficiency in transportation in California.

16 Next slide, please.

17 This slide is showing total electricity demand,
18 except that we are not including neighborhood electric
19 vehicles here. We are showing transportation electricity
20 that is used by light-duty vehicles, by medium- and heavy-
21 duty vehicles, and by rail. As you can see here, even in
22 2035, light-duty vehicles are still dominating. There is
23 growth in both medium- and heavy-duty and light-duty
24 vehicles' electricity consumption, though rail seems to
25 stay stable between 2022 and 2035. So we can see the

1 increase in both of these but still dominated with light-
2 duty vehicles.

3 Next slide, please. Next. Thank you.

4 And this one is showing transportation hydrogen
5 demand by sector. So this one is showing, again, that
6 light-duty vehicles are dominating, and there is definitely
7 room for medium- and heavy-duty vehicles. They are both
8 growing over time, but not nearly as much as electricity
9 demand is growing. So electricity demand is gradually
10 dominating transportation energy over time.

11 Also, I should add that all of these scenarios
12 that we are presenting here, the ones that I am presenting
13 and Jesse and Bob are presenting, these are what is
14 referred to as baseline transportation forecasts. Baseline
15 is equivalent to what we used to call mid-case or reference
16 case in prior IEPRs.

17 If you recall in prior IEPRs, we have been also
18 forecasting a high and a low. And the reason for
19 forecasting the high and low in prior IEPRs was to cover
20 the uncertainties that are inherent, not only in the
21 economy and in population, but also in technology. In the
22 case of PEVs, if you recall from last IEPRs, we actually
23 had five scenarios. Because in addition to economy and
24 population, we also had technology uncertainties that we
25 covered, or we tried to cover, in different scenarios that

1 we have presented in the past.

2 In this IEPR for 2022, we are only presenting the
3 baseline mid case or reference case scenario, but the
4 uncertainties are remaining. And even our prior IEPRs, if
5 you go back to, say, 2021, we had, let's say, gasoline
6 prices. As long as our forecast was staying within the
7 high and the low bound, we would consider it a reasonable
8 forecast. But nobody could predict the changes that
9 happened in the oil market in 2022. No forecast could
10 predict that. So the 2022 gasoline price shock actually
11 went outside the bound of even the high case in 2021
12 forecast. And not just ours, but everybody else's.

13 So even using the high and the low, we're still
14 not certain that we are covering all of our uncertainties.
15 Unexpected things happen. And even in the current market,
16 you can imagine that we are generally using the baseline
17 income scenario from Moody's Economy.com. However, there
18 are debates among the economists on whether there is going
19 to be a recession in 2023 or not.

20 We also know that autonomous vehicles are
21 advancing. And maybe by 2030, we will have autonomous
22 vehicles on the road and things could change. All of these
23 are going to throw uncertainty into the forecast.

24 So we cannot expect that our baseline forecast is
25 going to be exactly met. That's the bottom line. It will

1 be deviated. The actual data will be deviating from the
2 baseline forecast.

3 Just last week, for those of you who have been
4 following some of this news, you know that we have the IRA,
5 Inflation Reduction Act subsidies for ZEV vehicles. But
6 last week, President Macron of France, in discussions with
7 the administration, was complaining about the fact that IRA
8 is targeting the American manufacturers. It is
9 providing incentives that are targeting the American
10 manufacturers.

11 So what is going to be the result at the end? We
12 don't know yet. But all of these are different
13 uncertainties that are out there. And we need to be
14 considering them at some point and maybe in the next
15 forecast we will.

16 With that, I'm going to pass this to Jesse Gage,
17 who is going to make a presentation on the light-duty
18 vehicle stock.

19 Thank you.

20 MR. GAGE: Thank you, Aniss. I will be touching
21 briefly on the light-duty vehicle historical stock of our
22 baseline forecast. The AATE scenarios will be handled by
23 Quentin towards the end of today's session of the workshop.

24 Next slide, please. Thank you.

25 This chart is the total light-duty vehicle stock,
26 historic and our baseline forecast. First of all, I
27 wouldn't put a lot of weight to the 2015-2016 numbers. I

1 think that's probably an issue with the DMV processing.
2 I'll have to look at that. What is real is the small dip
3 you can see in 2020, showing the impact of the pandemic on
4 vehicle sales.

5 Going forward, we see a steady increase, largely
6 in line with population and socioeconomic factors
7 increasing by about 6 million vehicles over the forecast
8 period from 2022 to 2035.

9 Next slide, please. Next slide. Thank you.

10 ZEVs have grown steadily from 2011 to 2017 in
11 terms of their market share; that is the percentage of
12 light-duty sales which are zero-emission vehicles. There
13 was a significant uptake in market share in 2021 a, as the
14 Model Y was a smashing success, along with the continued
15 sales of Tesla's Model 3. And then, of course, in 2022,
16 sales have almost, in a way, gone through the roof, partly
17 because of increased models and, of course, the markedly
18 high gasoline prices we've all been seeing this year.

19 Next slide, please. Thank you. Here
20 you can see total zero-emission vehicles, stock, historic
21 and baseline. I'll go over the various milestones here.

22 Our goal of 1.5 million vehicles on the road by
23 2025, we think we will hit next year. There was a lot of
24 celebration when we hit 1 million last year; 1.5 next year
25 is pretty much in the cards. We should be over our 5

1 million target by 2030. And by 2035, we should be hitting
2 just about 10 million vehicles. Again, this is in our
3 baseline forecast.

4 Next slide, please.

5 Can you believe there was a time when plug-in
6 hybrid vehicles were actually outselling battery electric
7 vehicles? That was the case in the early years of this
8 revolution as the Chevy Volt proved popular and was selling
9 quite a bit in the early years. However, it was
10 discontinued in 2018, the same year as Tesla's Model 3 was
11 introduced. BEVs overtook it that year and haven't looked
12 back. We do see about a million PHEVs on the road by 2035,
13 but BEVs will be outnumbering them nine-to-one.

14 Next slide, please.

15 Here we have hydrogen, little hydrogen. You can
16 see here, first look at the historic. Actually, before
17 anything, note the scale here: this is in thousands of
18 vehicles rather than millions like the previous ones.
19 There was a slight pause in hydrogen vehicle sales in 2020
20 because the Toyota Mirai itself took a pause in production
21 for that year. After that, though, we do see a steady
22 modest increase in hydrogen vehicle stock, turning out to
23 about a little under 90,000 vehicles by the forecast
24 horizon year of 2035.

25 Next slide, please.

1 And finally, I wanted to call this article out a
2 little bit. We've had something about hydrogen plug-in
3 fuel cell vehicles, in other words, vehicles that are
4 primarily hydrogen but you can plug them in to charge their
5 battery, much like a gasoline-powered plug-in hybrid
6 vehicle of today. We've had them in our forecast for several
7 years.

8 We never actually saw them in the industry, but
9 now we have this press article here from Car and Driver
10 showing that Honda has actually announced one for sale in
11 2024. We don't see here the huge uptake of these because
12 we don't forecast many makes and models here. But I did
13 want to point this out because, Sudhakar, if you're
14 listening to this, you called it. Thank you.

15 And with that, I'll turn it over to Bob for
16 heavy-duty.

17 MR. MCBRIDE: ~~Sorry about that.~~ Good morning,
18 Commissioners, stakeholders, colleagues from other agencies
19 and fellow staff. I'm Bob McBride and one-third of the
20 Medium- and Heavy-Duty Vehicle Energy Demand Forecasting
21 team, along with Maggie Deng and Elena Giyenko. This
22 presentation covers the baseline case for medium- and
23 heavy-duty vehicle stock.

24 Next slide, please.

25 On the right, you'll see typical vehicles in

1 their weight classes, which was mostly put in as a
2 reference for those with new interest in these vehicles.
3 I'll talk about weight classes 3 to 8 with the gross weight
4 rating of 10,000 pounds and more.

5 We characterize vehicles and the models,
6 assigning vehicles to classes that can easily be compared
7 to the set of vehicles created for the Air Resources Board
8 EMFAC model 2021 version. I'll review some key inputs and
9 assumptions regarding regulation in the various truck
10 markets. And we'll look at reference case outputs or
11 baseline case outputs that tally to the vehicle stock
12 accounts.

13 Other forecast components, like growth and goods
14 movement and the economy in general, are handled using the
15 same methods as recent IEPR forecasts, but updated,
16 characterized in previously documented workshop and demand
17 analysis work group presentations, if you want to find
18 them.

19 Next slide, please.

20 Here we see the vehicles. The seven columns are
21 broad vehicle types, motorhomes, buses, and five flavors of
22 trucks. Class 3s are mostly pickup and van bodies used
23 also in light-duty, but with four tires on the rear axle.
24 The heavier weight bearing allows them to be rated as Class
25 3.

1 Class 4 to 8 comes as articulated tractor
2 trailers and transit buses, or as straight trucks, buses,
3 or motorhomes. Tractor trailers can be licensed for
4 interstate or only for in-state movement. Class 8 refuse
5 and recycling and dump trucks have significant power use
6 aside from the drivetrain and unique drive cycles, so they
7 get their own classes. EMFAC now also calls out Class 8
8 cement trucks, which for 2022 will still count with other
9 Class 8 straight trucks. Buses in Class 3 to 8 fall in
10 four categories, urban transit, school buses, intercity
11 motor coach, think Greyhound, and shuttles and other buses.

12 Next slide, please.

13 Now we turn to our modeling assumptions.
14 Compliance with the statewide Truck and Bus Rule, the
15 Innovative Clean Transit Rule and the Advanced Clean Trucks
16 Regulation are baked into all our scenarios, including
17 baseline. Also, the Regional South Coast Truck Rule is
18 included. The Hybrid Zero-Emission Truck and Bus Voucher
19 Incentive Program -- a mouthful -- often called HVIP,
20 simplified voucher amounts a couple of years ago so they
21 weren't hopping around year to year. So now all trucks and
22 buses in a given weight class received the same amount
23 going up to \$120,000 for Class 8.

24 One exception is the port drayage trucks targeted
25 to be 100 percent ZEV rolling stock by 2035 in the Advanced

1 Clean Fleets proposed regulation, which receives \$150,000
2 as an incentive for ZEV. Since the Advanced Clean Fleets
3 proposed regulations are not yet in effect, that measure
4 will be covered by Quentin in the next presentation.

5 For HVIP, we're holding the flat ZEV or NZEV,
6 near ZEV, which is the medium and heavy way of saying plug-
7 in hybrid, we're holding the ZEV and NZEV voucher flat,
8 almost constant, through 2023, reducing or increasing after
9 that to achieve advanced clean trucks compliance.

10 From 2024 forward, we scale the existing voucher
11 amount in the advanced clean truck categories as a
12 proportion of the incremental purchase price. In other
13 words, if the price of the ZEV relative to a base fuel like
14 a diesel, if that goes down, also the voucher amount goes
15 down. An incremental price is the difference between the
16 ZEV truck price and the same truck using the base fuel.
17 The proportion can be changed starting in 2024 to achieve
18 the ACT compliance.

19 This year, the Inflation Reduction Act, or IRA,
20 popped up. 2022, Congress passed the law to, among other
21 things, incentivize medium- and heavy-duty vehicles. The
22 IRA can be stacked with HVIP vouchers, as far as we know.
23 We did ask CALSTART about this, but the federal regulation
24 is not yet final, so we'll wait to look for that.

25 VICE CHAIR GUNDA: Hey, Bob.

1 MR. MCBRIDE: Yeah?

2 VICE CHAIR GUNDA: Hey, your voice is coming a
3 little faint. If there is a way to, yeah, on your end --
4 thank you.

5 MR. MCBRIDE: Oh, sorry. I'll speak up. I'm on
6 earbuds, and I have the laptop volume cranked up, so this
7 is what we'll get. I'll just try to speak loud. Thanks,
8 ~~Siva~~.

9 Where was I? Class 3 vehicles with electric
10 drives can receive up to \$7,000 or up to \$40,000 for
11 Classes 6 and 7. Field prices follow our reference or
12 baseline scenario field prices. You'll see later that the
13 baseline fuel price is not favoring ~~tied to~~ hydrogen fuel
14 cell vehicles, but this is our baseline case. We assume
15 the same fuel efficiencies by class and model year as used
16 in EMFAC 2021.

17 Next slide, please. Thanks.

18 We see modest growth in the size of the medium-
19 and heavy-duty fleet from around 970,000 in 2022 to
20 1,088,000 in 2035. Over this period, the diesel fleet
21 shrinks by 20 percent, while the battery electric fleet
22 grows from under 3,000 to something like 256,000 in 2035.
23 The natural gas fleet also grows from about 37,000 to over
24 57,000 in 2035.

25 Next slide, please.

1 Now we drill down to weight class, Classes 4 and
2 5, which we lumped together, including delivery trucks and
3 other vocations. The Class 4 and 5 truck fleet grows from
4 under 158,000 in 2022 to over 256,000 by 2035. Diesel
5 holds a fairly constant count, while battery electrics grow
6 from about 2,000 to over 141,000 by 2035. The natural gas
7 fleet grows from just over 5,000 to over 10,000 by 2035.
8 Gasoline hybrids also grow from about 400 to over 21,000 by
9 2035. While the propane fleet decreases, and these are
10 both mostly in medium-duty trucks and buses, the propane
11 fleet will decrease from 10,000 to 5,000 over the same
12 period.

13 Next slide, please. Thanks.

14 In this presentation, we define ZEVs the same way
15 as the Advanced Clean Trucks Regulation, which is a little
16 quirky, but it includes battery electric, hydrogen fuel
17 cell electric, as well as plug-in hybrid vehicles with a
18 minimum number of all electric miles. We'll call these
19 near ZEV or NZEV. Few, if any, motorhome ZEVs are likely
20 by 2035, but we expect over 263,000 ZEV trucks and buses by
21 that year.

22 Next slide, please.

23 So now we take a look at the Class 8 in-state
24 tractor trailers. The tractor trailers including
25 interstate ones are about half of the diesel fuel consumed

1 in the state. The forecast shows an increase from about
2 101,000 in 2022 to over 146,000 in 2035, and this is grown
3 strictly based on the freight analysis framework
4 expectation of the number of tons moving around. Despite
5 the 45 percent growth in demand for these trucks, the
6 diesel truck count grows about 5 percent in the same
7 period. From a handful of battery electrics in 2022, the
8 forecast reaches about 39,000 of these tractor trailers in
9 2035.

10 Next slide, please.

11 Here we see the only slide that's not a vehicle
12 stock count. It's a fuel type share. The share of trucks
13 by the same Class 8 in-state tractor trailers over the same
14 period. Generally, the battery electric achieves an equal
15 share of new sales with diesel in about 2031, which happens
16 to be the final year the IRA incentives are available.

17 These shares from 2029 to 2032 vary in part with
18 the presence or absence of the IRA incentive, but also
19 bounces around as a function of how we set the HVIP voucher
20 amount. We do this for a minimum run of two years so that
21 the voucher amount isn't popping all around, and this
22 creates some certainty for the fleets. The share will be
23 constant from 2029 to 2032, but we have a drop in ZEVs in
24 2030 for that reason, the constant voucher.

25 The takeaway here is that implementation of

1 incentive amounts is a balancing act, in this case,
2 achieving ACT compliance through the period when the IRA is
3 sunseting.

4 Next slide, please.

5 Thank you for your kind attention. This work has
6 expanded in scope over recent years, and Maggie Deng will
7 continue improving it in the future.

8 Now we'll turn to the new additional achievable
9 scenarios presented by Quentin Gee.

10 Here you go, Quentin.

11 MR. GEE: Great. Thank you, Bob.

12 Yeah, so hi, my name is Quentin Gee. I'm the
13 supervisor for the Transportation Energy Forecasting Unit,
14 and also currently working with all of the Advanced
15 Electrification Analysis Branch.

16 What I'll do today is I'll discuss the AATE
17 framework, or Additional Achievable Transportation
18 Electrification framework, and some of the results.

19 So let's move on to the next slide. We can go
20 ahead and get started.

21 There's a lot of text here, but just to kind of,
22 I guess, set the context for people that haven't been a
23 part of some of the planning discussions here with the
24 Demand Analysis Working Group and some of the more
25 technical discussions, we have switched over to a new

1 framework for developing the planning scenarios, planning
2 forecasts, using AATE. This is similar to the Additional
3 Achievable Energy Efficiency and Additional Achievable Fuel
4 Substitution that you'll hear later on, at least in terms
5 of kind of attentiveness to policy. Some different issues
6 around how these are done, because they're different
7 frameworks, but yeah.

8 So the basic idea is we're working with what we
9 call a managed forecast, and this is going to be some
10 forecasts that are above the baseline used for integration
11 of supply-side policies that current demand-side models
12 cannot readily account for.

13 So we are looking at, primarily, AATE 2, Scenario
14 2 for AATE, and then Scenario 3. They're managed forecasts
15 that post-process some vehicle fuel types to align with
16 sales proportions or population proportions stipulated by
17 policies, key policies such as Advanced Clean Cars 2 and
18 Advanced Clean Trucks. These are both policies from the
19 Air Resources Board. And these frameworks will also allow
20 us to make additional modifications as new policies come
21 into play.

22 Because AATE 3 is the recommended scenario for
23 planning, and the baseline forecast was actually higher
24 than we expected, we did not do anything with AATE 1 this
25 time around. That may change as we continue to work with

1 the AATE framework and as it evolves, but currently I think
2 we're -- or at least with this iteration of the IEPR, we
3 did not take a look at AATE 1.

4 Next slide.

5 So the first thing that I'll cover in this will
6 be the light-duty vehicles on the next slide here. So
7 looking at AATE for Scenarios 2 and 3, the basic idea is we
8 kind of -- Aniss earlier discussed the baseline framework
9 for the light-duty vehicles. Jesse talked a little bit
10 about the light-duty implications, as well, for the
11 forecast. Basically, we take the same kind of preferences
12 for body styles and the, you know, things such as
13 increasing consumer interest in SUVs or pickups. These are
14 maintained. But what we have done is, by doing a sort of a
15 post-process analysis, allowed for a modeling of different
16 fuel, the consequences associated with switching around the
17 fuel types of the new vehicles that are sold.

18 In particular, Advanced Clean Cars 2, that
19 regulation that basically says, you know, in 2026,
20 approximately 35 percent of vehicles need to be ZEVs, you
21 know, under a credit system, which is not an absolute
22 forced requirement, but the credit system is designed to
23 approximately achieve that, and that's what we've done as a
24 post-process to the baseline scenario.

25 AATE 2 was a little bit different. That actually

1 was less ambitious than Advanced Clean Cars 2. Advanced
2 Clean Cars 2 calls for 100 percent ZEV sales in 2035, which
3 is AATE 3. AATE 2 gets to 100 percent ZEV sales for new
4 vehicles in 2040.

5 Okay, so taking a look at kind of the overall
6 picture here in terms of light-duty vehicles, we do have
7 lower per-vehicle electricity consumption from the 2021
8 IEPR. There are a couple reasons for this. And the first
9 one is that we had an increased population-weighted PEV
10 fuel economy, or actually ZEV fuel economy, but
11 electricity, in particular, here, we just sort of doing a
12 vehicle-weighted analysis looking at the fuel economy of
13 vehicles. They actually are greater than they were in the
14 2021 IEPR.

15 We also had improvements to the vehicle miles
16 traveled forecast. And also some improvements to the plug-
17 in hybrid electric vehicle energy consumption values as
18 well. So combining all three of those kind of meant that
19 basically per-vehicle or per-electric vehicle consumption
20 went down.

21 Next slide.

22 So let's take a look at the overall sort of
23 analysis here. And my apologies, my AATE 2 and 3 lines
24 here are switched, so the green is the orange. The green
25 line here is actually the AATE 3 line. My apologies on

1 that. But basically you can see that AATE 3 has about 7.1
2 million zero-emission vehicles and, basically, it rounds to
3 7.1 million electric vehicles, plug-in electric vehicles in
4 2030 and then 15.3 million ZEVs in 2035. That's contrasted
5 with the base scenario that Jesse presented earlier where
6 we have 5.4 in 2030 and 9.9 in 2035.

7 And then with AATE 2 on the chart, that orange
8 middle line, that is more or less kind of in between those
9 two.

10 Next slide.

11 One sort of, I think, interesting analysis is to
12 take a look not just -- there's a lot of attention given to
13 the vehicle stock, which I think is really important. A
14 lot of our state goals are geared towards that and that's,
15 I think, a useful framing device for us to really think
16 about, you know, how are we achieving state goals, et
17 cetera, in terms of climate goals as well.

18 But I think another way to look at it is also the
19 electric vehicle miles traveled or zero-emission vehicle
20 miles traveled. And our forecast results allow us to kind
21 of look at those numbers in broad terms. And so what we
22 can see here is we can look at 2022, the forecast shows
23 that we expect about three percent of the vehicle miles
24 traveled to be zero-emission vehicle miles traveled. But
25 then fast forwarding to 2035, that sort of end cap of our

1 base, of our forecast, we can see that the base and AATE 2
2 and 3 grow proportionately.

3 AATE 3 is the one that we're using for planning.
4 And at that point in time, we have to expect about 45
5 percent of the vehicle miles traveled to be zero-emission.
6 This contrasts a little bit with the population, as I just
7 showed before, the population is closer to about 41 or 42
8 percent. But we have slightly more of those
9 vehicles -- slightly more of the miles actually being
10 driven by zero-emission vehicles.

11 The leading reason for this is because newer
12 vehicles usually are driven more than older vehicles. So
13 you can imagine someone driving, you know, the newest car
14 versus driving, you know, a 2002 car that they have two
15 vehicles in their garage, they might rely on driving one
16 rather than another because of the -- maybe the
17 reliability, maybe it's better for fuel economy, et cetera.

18 So this is something that I think is an important
19 insight for us to really think about in terms of VMT and
20 state goals. Even though not all of the vehicles are --
21 not even half of the vehicles are going to be ZEV in the
22 stock at that point, close to half of the miles driven will
23 be.

24 Next slide.

25 So the next step on AATE in looking at the

1 results is we can take a look at freight trucks on the next
2 slide here. So as Bob discussed in explaining the
3 baseline, sort of went through how the forecast
4 incorporates these different factors, things about
5 regulations, incentives, fuel prices, and truck prices, as
6 well as fuel economy, the baseline, we have that. And then
7 we have AATE 2 using a little bit more aggressive
8 assumptions here.

9 And then AATE 3, actually kind of using a lot of
10 what's in the baseline, but also just kind of, what I would
11 say, is using the population targets as opposed to using
12 the model, again, in that sort of post-process sort of
13 approach to get the populations that we're looking for that
14 align with the policies that we expect in the model.

15 Next slide.

16 Okay, and here we have a rough explanation of it.
17 Again, AATE 2, more aggressive prices, better for adoption
18 there for ZEVs. And then AATE 3, we're looking at, again,
19 the percentage outcomes.

20 And, yeah, let's move to the next slide. Next
21 slide. Yeah, here we go. Here. Thanks.

22 So again, looking at the truck stock, truck stock
23 is a little bit different here. We're not nearly as large
24 of a percentage of the vehicles, but still we can see this
25 exponential growth in the truck stock here under AATE 3,

1 approaching about 400,000 by 2035 and about 160,000 or so
2 in 2030, which we think is pretty compelling.

3 Now this is zero-emission vehicles. There
4 actually are a good chunk of hydrogen vehicles, but still
5 not the majority of the zero-emission vehicles. We do
6 anticipate more being electric here. But there are some, I
7 think, some good penetration there. And maybe if there's
8 some additional questions, Bob might be able to answer
9 those when we get to the Q&A there. But the adoption
10 there, I think we're primarily seeing in the Class 8 sector
11 for heavy-duty trucks.

12 Next slide. Yeah, here we go.

13 This is an interesting slide. Aniss kind of
14 pointed to some of this that's going on here with the truck
15 issue. And so Aniss earlier showed how fuel demand was
16 declining for transportation, even though we're getting
17 more transportation services, we're getting more vehicle
18 miles traveled.

19 And we're seeing a similar phenomenon when we
20 zoom and look at the freight, as well, just the freight
21 sector as well. So we're looking at a trillion BTU here.
22 And you can see that we're kind of going down, but we're
23 seeing a large proportion being zero-emission vehicles.
24 And again, the idea underlying this is that zero-emission
25 vehicles, such as electric trucks and fuel cell electric

1 vehicles, but just taking a look at electric vehicles, for
2 example, that a kilowatt hour, or maybe even say a Btu of
3 electricity, will provide about two to three times more
4 energy service in a freight truck than a standard Btu and a
5 combustion vehicle will provide.

6 So we're seeing energy demand go down, but we're
7 also seeing more energy services as a result of those
8 because we're switching over to more efficient fuels.

9 Next slide.

10 Okay, so the final takeaways for AATE 3. I
11 figured we'd take a close look at some of the big picture
12 things that we're looking at on the next couple slides
13 here.

14 So transportation electrification demand
15 overall -- and again, I apologize, I think the color here
16 got flipped -- the highest number is AATE 3 in orange
17 there, contrary to the legend there, but we're looking at
18 about 64,000, I think 65,000 or so gigawatt hours of annual
19 demand of electricity for transportation in 2035. This
20 compares to what we have had in previous IEPR cycles, or at
21 least in the Additional Transportation Electrification
22 scenario that was adopted in May, seeing similar levels of
23 demand for that. And kind of matching a shape similar to
24 what we've already seen with the vehicles.

25 But, yeah, the electricity there, looking at an

1 annual basis, a pretty substantial increase. If we look at
2 say 2030 to 2035, we're looking at close to -- we're
3 actually a little bit more than a doubling of electricity
4 demand. And so this is going to be really important for
5 planning and something that I think we'll want to be paying
6 close attention to.

7 I did see a question earlier in the chat talking
8 about actual demand for the vehicles. We didn't present
9 our load shapes, but when we update these slides online,
10 we'll re-docket the new slides, but we can go ahead and put
11 a load shape slide in there that shows what things look
12 like on a 24-hour basis. But for now, what we're
13 presenting here is just the annual demand.

14 Next slide.

15 And finally, I think one useful thing that we
16 could take a close look at here would be the combustion
17 fuels. Again, looking at quadrillion BTU in 2022, 2030,
18 and 2035, we can see this continued decline in the AATE
19 scenario. What we do also see is an increase in aviation
20 combustion. So this is going to be a new target, something
21 that we may be looking at in future work. But the non-
22 aviation combustion, that is the light-duty vehicles and
23 the medium- and heavy-duty trucks, we are seeing a pretty
24 reliable decline in the use of those fuels.

25 And on the next slide, I just wanted to say

1 thanks to the entire Transportation Energy Forecasting
2 team, Aniss, Maggie, Jesse, Elena, Bob, Liz. And Ysbrand
3 van der Werf also helped us with our fuel price forecast.
4 He's a little outside of the unit, but still assists us
5 with this aspect of the forecast.

6 And I think from there, we can open it up to any
7 questions.

8 VICE CHAIR GUNDA: Yeah, thank you, Quentin, you
9 know, Aniss and Bob. And it's just kind of really good to
10 hear your voices and the presentations. And I think it's
11 so evident, the evolution of the forecast over the last,
12 you know, several years and the focus in kind of lining up
13 with the policy changes of California. I think it's just
14 wonderful to see.

15 I have a few questions. You know, I think some
16 are knowledgeable, but I think it will be good to have it
17 on the record, you know, for the thinking of the team and
18 what you're thinking over time.

19 So start with maybe Heidi, you know, if you're
20 up, Heidi? Just kind of talking through, you know, I see
21 the interest in both reducing the amount of the forecast we
22 develop that are not necessarily useful, but then also this
23 interest in improving our scenarios and how to better help
24 with the policy planning going into the future. Could you
25 just, you know, for the record, just kind of help, you

1 know, why we dropped the low and kind of like the high
2 forecasts and, you know, how would we, you know, reduce the
3 time that could be then used for scenario development and
4 such? If you could just expand that for, you know,
5 attendees here, that would be helpful.

6 MS. JAVANBAKHT: Yeah, sure. And we can touch
7 more on this at the workshop on the 16th.

8 But, essentially, we just wanted to focus more of
9 our efforts on the components of the forecast, that are
10 producing more of the uncertainty. So the intent of the
11 previous framework, the low, mid and high, that low, mid
12 and high was coming from uncertainty around economic and
13 demographic forecasts.

14 But really, more of the uncertainty today is
15 coming from how we'll meet our state's goals and policies
16 for reducing greenhouse gas emissions. And so we really
17 wanted to free up some time to put more effort into, you
18 know, the additional achievable scenarios that capture the
19 uncertainty around how those policies will be implemented.

20 VICE CHAIR GUNDA: Yeah, that's great, Heidi. I
21 think, you know, I want to just appreciate the work the
22 JASC team as a whole has conducted on to investment in
23 Our -- the additional transportation electrification
24 scenario that was then then used for both the IRP and the
25 transmission planning. I think it's incredible, you know?

1 And I think this is, more and more, you know, I
2 think this is something that Commissioner McAllister and
3 Commissioner Monahan say regularly, our work is becoming so
4 integrated across the forms of energy and also the sectors.
5 So really grateful for the vision here, so thank you to the
6 team.

7 And I want to go to Aniss real quick.

8 Hey Aniss.

9 MS. BAHREINIAN: Hello.

10 VICE CHAIR GUNDA: Super good to see you. It's
11 been a while.

12 So just on the -- kind of your slide number four,
13 where you kind of laid out the gasoline, diesel and
14 different fuel consumptions, I just wanted to kind of think
15 through, I think, one of -- a visual that has been really
16 helpful for tracking the renewable energy progression on
17 the electricity side is kind of the joint energy landscape
18 and how the wages (phonetic) have been changing over time,
19 so it might be a helpful thing for us to put in. Just
20 that's a comment.

21 But on the question side, specifically on the --
22 you mentioned that our previous bounds, upper and lower
23 bounds, would not have really captured the prices that
24 we've seen in the gasoline, if I understand it right, this
25 year. And how are we thinking about capturing that

1 uncertainty moving forward, given the broad decarbonization
2 goals, but also what we've heard from the petroleum
3 workshop the last week, that moving forward, some of these
4 changes could be a lot more lumpier than smooth? I mean,
5 they're going to -- so how are you thinking from your
6 vantage point and how best to capture that and the feedback
7 loop there?

8 MS. BAHREINIAN: The only way to capture more of
9 the uncertainties is having more scenarios. That's how we
10 can capture it, I mean, given the way that we're doing, the
11 way our models are operating.

12 But there are some things like, for instance, the
13 COVID impact, nobody could predict what is going to happen,
14 or the Ukraine war that led to the increase in prices of
15 gas, of fuel, of crude oil, nobody could have predicted,
16 nobody did. So there are some of these that we just can't
17 because there are so many different factors at play that we
18 can't do that.

19 But to the extent that we can capture these
20 uncertainties, like economic uncertainties, technological
21 uncertainties that we used to cover in the PEV scenarios,
22 well, the way we covered it is by having more scenarios,
23 like, as you remember in the past, we had five scenarios
24 for PEVs versus three scenarios for everything else.

25 So the way we have been covering the

1 uncertainties in the past is by introducing more scenarios,
2 and that seems to be the way to go in the future if there
3 is interest in covering more of the uncertainties.

4 VICE CHAIR GUNDA: Alright. Thank you.

5 And just another question on kind of just the
6 preferences that, you know, historically we've done the
7 survey to help with the forecasting. Are we at a time
8 where we are going to do another one? What's the current
9 thinking on it? And, you know, how do you think, you know,
10 given that we just had almost a 17.5 percent ZEV sales as a
11 percent share, you know, and what are you looking at in
12 terms of that?

13 MS. BAHREINIAN: Well, one of the things that we
14 did extensively in this IEPR was to calibrate some of those
15 preferences so that we can generate the same forecast that
16 is equal to the actual ZEV numbers that we have in 2022.
17 So we did make major changes to some of the fuel type
18 preferences as well as others in order to calibrate the
19 model to 22. So we are capturing that through calibrating
20 the model to the actual data that we see on the ground.

21 But there are things like, for instance,
22 autonomous vehicle is going to throw another wrench in this
23 thing. And the way to capture that is to conduct another
24 survey. So for the next survey that we are hoping to
25 proceed with in 2023, we are going to place more emphasis

1 on autonomous vehicles because it is going to have impact,
2 both on VMT as well as the vehicle ownership in general.
3 It is expected that it is going to lower the vehicle
4 ownership and it is also expected that it could increase
5 VMT.

6 So we are hoping to conduct another survey in
7 2023. We'll see how far we can take that.

8 VICE CHAIR GUNDA: Very good. And let's go to my
9 last question on this thing, just kind of thinking through
10 the hydrogen forecast, maybe this is something that Jesse
11 can jump in, as well, or Bob.

12 But, you know, we've heard from the industry in
13 the past on the interaction between the ability to fuel and
14 the options of fueling and, you know, the interactive
15 effect of, you know, how much progression we are getting in
16 the hydrogen vehicles in all classes. So just wanted to
17 get your thoughts on, you know, what are you seeing, you
18 know, could play out? You know, what are some of the
19 insights from the last few years in the fuel cell vehicle
20 industry? And how are we, again, and I think you mentioned
21 about running different scenarios, but kind of like really
22 looking at what are the drivers for technology selection?
23 I think it will be a helpful insight, you know, if anybody
24 wants to share that.

25 MR. GAGE: Well, speaking not just as a

1 forecaster but as the owner of a Hyundai Nexso, I can relate
2 to you a lot of frustration, frankly, when it comes to the
3 fueling infrastructure, the reliability of them. I mean, I
4 can look over at the station availability right now and
5 there is nothing, no stations are operating right now
6 between here and Lake Tahoe. All three stations in
7 Sacramento right now are dead. They have been for days.
8 So I think that's something we really, really need to
9 hammer on is getting these stations, the stations that we
10 have to actually be functioning.

11 VICE CHAIR GUNDA: Jesse, can you just expand on
12 that one that you mentioned, the plug-in fuel cell vehicle?

13 And thank you for your shout out to Sudhakar
14 (phonetic). I did appreciate it. He kind of pounded on
15 that one.

16 MR. GAGE: Yes, he did.

17 VICE CHAIR GUNDA: So do you think that will
18 change the kind of interest in the fuel cell vehicles, you
19 think?

20 MR. GAGE: I think it could lead to people having
21 more options, especially if, you know, supply disruptions
22 or -- in this manner are going to continue.

23 I mean, I live in an apartment myself, and an
24 electric vehicle right now is, you know, probably
25 unfeasible. So for me, it's hydrogen or nothing. So if

1 something like this can come online, if I'm still renting,
2 then okay, I could. But if not, then, you know, I look at
3 what I have right now and I probably had to go back to
4 gasoline just because there's such uncertainty when it
5 comes to fueling one of these things.

6 And again, this is not speaking as a forecaster,
7 but as somebody who's driving the bus.

8 VICE CHAIR GUNDA: Yeah, absolutely.

9 Aniss, if you have anything to add?

10 MS. BAHREINIAN: Yeah.

11 And then one last question for Quentin.

12 MS. BAHREINIAN: I just wanted to also mention,
13 from the model perspective and the survey perspective, one
14 finding that is important. We, in the 2019 survey, we did
15 a lot of work trying to determine what is the impact of
16 fuel availability on the choice of the vehicles. And we
17 found out, there were two factors that turned out to be
18 statistically significant. One was time to station. It
19 became significant for hydrogen vehicles. And then when it
20 came to electric vehicle, having a home charger became
21 significant for those who are buying electric vehicles.

22 So these two factors, in response to your
23 question on hydrogen, that definitely turned out to be
24 statistically significant availability of fuel for the
25 consumers.

1 VICE CHAIR GUNDA: Thank you.

2 So Quentin, just at the top of mind, I know
3 Commissioner McAllister might have a lot along these lines,
4 just kind of thinking through, you know, the -- I mean,
5 first of all, I really am enjoying the way you are framing
6 the policy and the framework and the way we talk about the
7 importance of bringing these different pieces together, so
8 just appreciate that.

9 So as we think through, you know, whether we're
10 looking at the, you know, the medium- and heavy-duty
11 vehicles, and for example, this year, we had participation
12 of, you know, some of the school buses in the federal
13 liability services this year.

14 So as you kind of forecast, and as we think about
15 the policies moving forward, given the interaction of the
16 electric vehicles at large with the grid, whether it's
17 managed charging, whether they're talking about V1G, V2G or
18 really -- you know, how are you trying to provide insights
19 into those through the forecasting products we have? I
20 mean, do we to elevate the opportunity for V1G, V2G, and
21 kind of like really showcase the opportunity that we should
22 go for, given we have these billions of dollars in funding
23 for grid reliability?

24 So just wanted to -- you know, you've been
25 tracking the broad policy strokes, and I wanted to see if

1 there's anything that you have that you want to publicly
2 share?

3 And, Bob, please feel free to jump in.

4 MR. GEE: Yeah, as far these broader issues
5 around charging, especially, so as I think we've seen in
6 the baselines and AATE, for both light-duty and medium- and
7 heavy-duty, electricity is the dominant source of energy
8 demand in the ZEV sector. And so we do want to think, I
9 think, a bit more about developing -- or -- improving our
10 load shape analysis framework in some ways, but also
11 looking to explore some additional scenarios where we can
12 sort of see like what's really kind of possible here.

13 Because one particular example would be like, if
14 you take a look at, say, the total battery electric vehicle
15 stock, so this is different than the plug-in hybrids on
16 Jesse's slide, or some of these plug-in hybrids. But if
17 you look at the battery electric vehicle stock under AATE
18 3, in 2030, we're looking at about 6 million of those. And
19 just with some basic sort of back-of-the-envelope thinking,
20 let's say each of those has 100 kilowatt hour battery,
21 might be a little high but, you know, now we're looking at
22 basically about -- now I'm on the spot with my math here,
23 hold on -- I think 60 gigawatt hours of capacity -- no, no,
24 sorry, 600 gigawatt hours of capacity, that is going to be
25 sort of, if all these vehicles are fully charged, take a

1 snapshot, that's how much is sitting in their batteries.

2 Enabling that and seeing that as a potential pool
3 that a little bit could be pulled out of I think is a
4 really important thing for us to look at in terms of
5 scenarios and opportunities.

6 The same goes in terms of the battery electric
7 medium- and heavy-duty trucks. Maybe they're not as
8 available for this purpose, but they have bigger batteries.
9 The school bus is a pretty impressive use case. We do, I
10 think, want to see more electric school buses than
11 forecasted. If all the school buses were electric, it
12 would be a huge resource, but our forecast doesn't
13 currently show that yet.

14 So I think in terms of our modeling efforts, we
15 want to, I think, develop a new sort of scenario framework.
16 We're looking just sort of at the possibility of how these
17 could impact the load shapes, but then also looking at the
18 type of things that are going to enable that, which would
19 include, you know, are the vehicles capable of doing this?
20 So the energy might be in the batteries, but are the
21 vehicles able to send it out of the vehicle rather than
22 only take it in?

23 Then there's the charger itself. Do people have
24 the chargers?

25 And then finally, I think probably one of the

1 more challenging roles is the interest on the part of the
2 drivers or the vehicle owners. Do they want to participate
3 in this? Are they going to be concerned, like do I want to
4 hand this over, this resource over? I think it's going to
5 need to be something that is going to be monetarily worth
6 their while. That's where fleets might have more of an
7 edge. But, yeah, this is one of the big things that I
8 think we're going to be trying to gear up for.

9 I think, as far as the IEPR, where does it go in
10 the planning process? I think that's a discussion we'll
11 want to have with stakeholders. But it is something that,
12 you know, just kind of putting it in your heads, you know,
13 600, 700 gigawatt hours of electric potential energy sort
14 of just sitting there. You don't need all of it. You
15 don't even need probably even five or ten percent of it,
16 but that's it's a lot. So I think it's something we really
17 want to be exploring more.

18 VICE CHAIR GUNDA: So I just have a comment to
19 close on that and I'll pass it to Commissioner McAllister.

20 I think I agree with you 100 percent. I think
21 what would be helpful, I mean, like the way I see
22 forecasting is, ultimately, it's a tool for planning and
23 policy ideation, and providing recommendations on the art
24 of the possible and where the state has to go in terms of
25 legislative mandates or action or funding, whatever it

1 might be.

2 So in that kind of context, I think as Heidi
3 noted, we are kind of in a new -- we've moved away from a
4 quasi-equilibrium mode for about a decade into this
5 inflection point of changes; right?

6 So I think it would be really helpful for us to,
7 you know, I think for the legislature and for policymakers
8 to think about, you know, for example, today in the
9 forecast, what part of that is ready for VG, you know,
10 whatever V1G, V2G services; right? Is it like one percent,
11 as you mentioned?

12 And similarly, as you talked about, in terms of
13 in terms of our survey next time, it would be really
14 helpful to get that information from the consumers on, you
15 know, is it 10 percent of the battery that people are
16 generally okay with letting go, but 90 percent they don't
17 want to touch? Having that kind of information perfectly
18 blends into the effort that, you know, Commissioner
19 McAllister and Commissioner Monahan are trying to do in
20 terms of LMS or charging infrastructure.

21 So I think it would be helpful, whether it's a
22 roundtable kind of a staff workshop earlier, earlier, you
23 know, in the year next year sometime to frame, you know,
24 where we're going in the planning and what the grid should
25 be, but what is the forecasting telling us in terms of

1 potential for services? And how do we help the private
2 industry monetize, but help us, the state, with the policy?

3 So I look forward to it. It's a really helpful
4 discussion if we can continue to do that.

5 So with that --

6 COMMISSIONER MCALLISTER: Great.

7 VICE CHAIR GUNDA: -- Commissioner McAllister,
8 I'll pass it to you.

9 COMMISSIONER MCALLISTER: Well, thanks so much,
10 Vice Chair Gunda. So you covered a lot of the topics that
11 I was curious about, so I'll try to pick out the ones that
12 are left.

13 So, first, we just wanted to say, you know, I
14 really like -- the evolution of the transportation forecast
15 has been just really gratifying to watch actually, you
16 know, and it's super policy relevant now. And really this
17 is keying off of our policy goals in sort of describing
18 what those look like, in turn, you know, within the
19 forecast. I think is really helpful for the reasons Vice
20 Chair Gunda just sort of enumerated about, you know, being
21 policy relevant and helping decisions and investments will
22 be defined going forward, so that's great. So, you know,
23 kudos to developing all these, all these tools that are
24 helping provide that insight, so big progress there.

25 So Vice Chair Gunda sort of listed out the

1 reasons why, you know, this broader conversation is needed,
2 and I completely agree. And I guess I'm, you know, maybe
3 wondering about the ideas for kind of the platform for that
4 discussion, you know, to get a handle on V2G, to get a
5 sense of what distribution system investments are going to
6 be driven by all this new load and, you know, what
7 technologies need to be hung from the distribution grid and
8 you know, how we need to, you know, interface, you know,
9 with communications and controls and all that kind of
10 stuff.

11 And that, you know, we think we conceive of the
12 forecast as sort of we wrap it up in a bow and sort of toss
13 it over the firewall over to the PUC, who then takes it and
14 asks the utilities to design their procurement and their
15 investments in their grid around it. But it seems like
16 that idea to do a convening that is more iterative might be
17 going to make sense.

18 And so I would definitely support that idea of
19 bringing the agencies together to sort of drill into some
20 of the implications of that for our specific processes.
21 You know, maybe there's a revolution of the IRP or, you
22 know, the distribution investment plans over the utilities
23 that could, you know, I think, be a little more facile
24 because things are moving, you know, more quickly than
25 ever. So just kind of an observation.

1 And I was going to drill into this behavioral
2 issue about like what consumers really want to support, you
3 know? Because as everybody's sort of a prosumer and has,
4 as you say, Quentin, you know, has their battery, we've
5 always had little power plants driving around but we
6 haven't ever connected them to the electric system; right?
7 Well, now we actually have electric power plants already
8 that we can connect and that's a huge potential, but a lot
9 of uncertainty about how that actually could play out. So
10 we definitely support the survey kind of integrating those
11 sorts of, you know, consumer issues and behavior questions.

12 Let's see. I guess I'm kind of wanting to see --
13 just ask a methodological question. You know, so consumers
14 have not had before, you know, this ability to switch
15 fuels; right? It's been like, you know, they're going to
16 do gasoline cars and so there's an elasticity associated
17 within that, you know, gasoline car and it's very siloed;
18 right? So, you know, people drive more or less and maybe
19 price, you know, price has elasticity.

20 Is that concept kind of like -- in this context
21 where people actually can choose to go with electric
22 instead of gas, and they can actually cross fuel platforms,
23 does that change the way so we can see -- is there an
24 analytical or methodological implication of that? Like
25 does elasticity kind of lose its meaning a little bit? Or,

1 you know, how are you kind of dealing with that?

2 You know, there's a sort of that aspect of it
3 that you have, you know, hydrogen, you have electricity,
4 you have gasoline and diesel, sort of apples and oranges,
5 and we've never really thought of, you know, elasticity in
6 that, in that way. I'm wondering if, you know, there's a
7 methodological response to those realities?

8 MS. BAHREINIAN: Thank you, Commissioner.

9 As far as the light-duty vehicle goes, as you
10 know, we do carry out our survey, which is quite extensive.
11 And we do have, you know, a complicated model, too. But
12 the benefit of our model versus all the other ones that are
13 used by others is that you're actually accounting for the
14 substitution between different fuel types, including
15 gasoline. So we are not looking at them in silos, we are
16 interacting them. So if there is price of gasoline that
17 goes up, it's going to have impact on choice of electric
18 vehicle and vice versa.

19 So the model captures, implicitly or explicitly,
20 the substitution elasticity, the cross-price elasticity,
21 all of those are implicitly covered in the model, in the
22 light-duty vehicle choice model. So it is -- even though
23 you're not explicitly using any elasticity, but the
24 preferences that the consumers have for each of these and
25 the input data that is used is going to account for all of

1 that.

2 COMMISSIONER MCALLISTER: So you're basically
3 using the periodic consumer preferences survey to --

4 MS. BAHREINIAN: Yes.

5 COMMISSIONER MCALLISTER: -- kind of calibrate
6 based on actual choices that you're seeing out there?

7 MS. BAHREINIAN: Exactly.

8 COMMISSIONER MCALLISTER: Okay. Okay, so that
9 makes sense. It doesn't mean that that's sort of a
10 following rather than a leading; right? I wonder if
11 there's a way to capture that? Well, anyway, we don't need
12 to have a detailed discussion here. But, you know,
13 consumer preferences are changing so quickly --

14 MS. BAHREINIAN: Yeah.

15 COMMISSIONER MCALLISTER: -- it seems like it
16 might be hard to stay ahead of that.

17 MS. BAHREINIAN: Exactly. Exactly. So we try
18 using calibration to cover some of that. But the fact of
19 the matter is that what you have mentioned, both you and
20 Commissioner Gunda mentioned, right now, for instance, are
21 the consumers willing to let go of 10 percent of their
22 battery or 50 percent of their battery, et cetera? We have
23 not asked that question in the prior surveys.

24 COMMISSIONER MCALLISTER: Yeah.

25 MS. BAHREINIAN: And we definitely, I mean, we

1 have asked some questions on autonomous vehicles but we
2 didn't specifically bring it into the vehicle choice
3 equation that we have.

4 COMMISSIONER MCALLISTER: Right.

5 MS. BAHREINIAN: So every time, with things
6 changing, we do need a new survey to cover the new ground
7 as well.

8 COMMISSIONER MCALLISTER: So maybe there's room
9 to sort of increase the frequency of the survey to kind of
10 keep up with all these trends?

11 MS. BAHREINIAN: Yes, it would be good. The
12 survey itself takes an average of two to three years to
13 get --

14 COMMISSIONER MCALLISTER: Oh, okay.

15 MS. BAHREINIAN: -- completed. It is actually
16 the most complex survey that there is because of the way it
17 is integrating both stated and revealed preferences
18 together. And it has become more and more complex when we
19 are asking people to respond to questions in time -- in
20 real time, we are building choice exercises for them based
21 on their earlier responses in real time.

22 COMMISSIONER MCALLISTER: Gosh.

23 MS. BAHREINIAN: So it doesn't even, say, take
24 five seconds, it just smoothly goes through. But what that
25 means is that it is quite complicated.

1 COMMISSIONER MCALLISTER: Okay. Interesting.

2 And then the last, maybe, area where it's also,
3 you know, a place where there needs to be innovation and
4 where we could really help inform the discussion is on
5 rates. So as more people get on to electricity -- and
6 maybe this is specific to electricity, you know, and sort
7 of the elasticity discussion there -- but, you know,
8 what -- how can our work on understanding behavior and
9 consumer choice inform, say, rate making over at the PUC or
10 in, you know, the POU's so that they -- you know, to help
11 them develop the kind of EV rates or sectors, you know,
12 customer sector-specific rates that will help move the
13 needle here, and actually encourage people to unlock the
14 V2G opportunity?

15 MS. BAHREINIAN: Sure. One of the factors that
16 we do incorporate in the model are electricity rates. Just
17 like gasoline --

18 COMMISSIONER MCALLISTER: Yeah.

19 MS. BAHREINIAN: -- it is incorporated into the
20 cost per mile of the vehicle. And that cost per mile is a
21 significant variable in the choice of the vehicles.

22 So we need to keep in mind that when we are
23 talking about the survey and the model that we're building
24 we are, essentially, talking about the choice of the
25 vehicle, not how people are using the vehicle.

1 COMMISSIONER MCALLISTER: Right.

2 MS. BAHREINIAN: And that's -- and so we do
3 account for the fuel prices as they are incorporated into
4 cost per mile using, using the MPG. So the combination of
5 the two is going to give us the cost per mile, which is one
6 of the major -- one of the important factors in choice of
7 the vehicles.

8 COMMISSIONER MCALLISTER: Well, okay. Well, I
9 guess the reason I'm asking is more about sort of the
10 evolution towards time of use and charging behavior, and
11 kind of where and how that can really impact the cost per
12 mile. Depending, you know, the same vehicle use for the
13 same services could actually cost a lot different depending
14 on when and where it's charged. And so those kinds of
15 subtleties, I think, are going to be important to
16 understand for rate making going forward.

17 MS. BAHREINIAN: Yeah.

18 COMMISSIONER MCALLISTER: You know --

19 MS. BAHREINIAN: Absolutely.

20 COMMISSIONER MCALLISTER: -- Vice Chair Gunda
21 mentioned the LMS, you know, Load Management Standards.
22 All this information is going to be at everyone's
23 fingertips in an automated way, including just directly at
24 the car so the car can make decisions about when to charge.
25 But I think, you know, we need guidance as to how to

1 actually implement that sort of a regime.

2 MR. GEE: Yeah. I think I can speak to some of
3 that, Commissioner McAllister.

4 So we do have -- we do take that annual load and
5 we work that into hourly 8760 load shapes using our EV
6 load --

7 COMMISSIONER MCALLISTER: Okay.

8 MR. GEE: -- infrastructure model. And that is a
9 TOU-responsive --

10 COMMISSIONER MCALLISTER: Oh, it is? Okay.
11 Good.

12 MR. GEE: -- model that takes into account TOU,
13 you know, depending on which territory you're in, rates
14 specifically in that territory, the number of EVs that
15 anticipate in the territory, et cetera. And so that is
16 part of it.

17 But you're right, there are these issues around
18 rates that I think we can actually look into some even more
19 interesting questions.

20 One interesting thing that I think has come up
21 lately is the PUC has begun a process for electric vehicle
22 sub-metering where the right kind of charger can actually
23 function as a sub-meter. You don't have to drop a whole
24 new line to a house --

25 COMMISSIONER MCALLISTER: Right.

1 MR. GEE: -- to get that meter, effective meter,
2 and we can deal with rates in that framework or, you know,
3 when that --

4 COMMISSIONER MCALLISTER: Yeah.

5 MR. GEE: -- works out, there would be an
6 opportunity for that.

7 And I think a lot of this is kind of just
8 speaking to the broader, you know, distributed energy
9 resource issue, the DER kind of --

10 COMMISSIONER MCALLISTER: Yeah.

11 MR. GEE: -- discussion that you mentioned, and
12 Vice Chair Gunda mentioned as well. And, you know, there
13 is a proceeding where we're currently working on that and
14 thinking about distributed -- electric vehicles as
15 distributed energy resources. And I think modeling those
16 in some of our scenario work, SB 100 work, I think is going
17 to be really key to sort of showing the possibilities of
18 what's out there so that we can begin to say, yeah, how do
19 we manage this, this very useful resource?

20 COMMISSIONER MCALLISTER: Great. Well, thanks.
21 Thanks for all those responses. Really, this is a fruitful
22 area and very exciting.

23 And I would, you know, encourage, I'm sure you're
24 already doing this, but encourage lots of interaction with
25 the R&D and EPIC Team, because there's a lot of potential

1 for topics to spin over into there and for us to help find
2 solutions where there are questions that need investment.

3 MR. GEE: Great.

4 COMMISSIONER MCALLISTER: So great. Alright.

5 VICE CHAIR GUNDA: Thank you.

6 COMMISSIONER MCALLISTER: Well, that's it for me.
7 Thank you.

8 VICE CHAIR GUNDA: -- Commissioner McAllister.
9 And thanks, team, for, you know, patiently
10 answering all the questions.

11 I just want to reiterate what Commissioner
12 McAllister said. I think we have an incredibly smart,
13 committed team that are really not only statewide leaders,
14 but, you know, national and international leaders in
15 thinking about this. And I think we have now an additional
16 layer of task of showing our expertise, not just for the
17 planning, because in a way, in this new phase of how do we,
18 you know, evaluate policy elements through the forecasting
19 and advice, but also provide recommendations as the future,
20 you know, legislative cycles and administration thinking.

21 So I think you're right in the middle, you know,
22 and you're in the middle of gas, electricity, and petroleum
23 transition. So kudos to all the work, but also just
24 appreciation for your commitment, and look forward to
25 continuing this work into the next year. Thank you.

1 MS. JAVANBAKHT: Alright. Thanks for that great
2 discussion.

3 I'm going to move us on to the public Q&A.
4 There's a couple of questions in the Q&A chat box. And I
5 will start with the comment and question from Diego Quevedo
6 (phonetic). And my apologies if I'm pronouncing your name
7 incorrectly. They say,

8 "I would like to mention to CEC staff that Daimler
9 Truck has telematics data showing where diesel
10 `vehicles stop today, along with miles traveled and
11 dwell time. This is a great indicator for exactly --
12 for where exactly the kilowatt demand for ZEV medium-
13 and heavy-duty vehicles will be located.

14 "Would CEC staff be open to reviewing this data?"

15 And Bob, do you want to take that one?

16 MR. MCBRIDE: Sure. That's a great opportunity.
17 The data is quite expensive otherwise. We work with the
18 Fuels and Transportation staff on the AB 2127, which has
19 evolved a heavy-load model that tries to locate charging
20 facilities. And this Daimler telematics data is exactly
21 what they need to populate that. It's been a struggle up
22 to this point. So we'll try and hook up with that.

23 Thank you, Diego. That's a great idea.

24 MS. JAVANBAKHT: Yeah. And, Bob, maybe you
25 could -- well, you're retiring soon, but maybe you could

1 type your contact information and Quentin's contact
2 information in the chat box for Diego to reach out to you.

3 MR. MCBRIDE: Sure thing.

4 MS. JAVANBAKHT: Okay. And then the next
5 question, I will pass to Quentin.

6 So Bill Boyce says,

7 "I recognize that the major focus of the IEPR is on
8 generation resource adequacy. However, has there been
9 any discussion of adding grid distribution
10 infrastructure expansion needs to the IEPR?
11 Distribution infrastructure to support medium- and
12 heavy-duty transportation electrification will be very
13 important in supporting the state policy goals.
14 Perhaps this is a topic that should be included in the
15 emerging topics area."

16 MR. GEE: Yeah, this is a really good question.
17 Thank you, Bill. We are currently looking to see what we
18 can do throughout the IEPR process to get more granularity
19 with the forecast. Currently, we distribute electricity
20 demand into 20 different forecast zones across the state.
21 And that level is not, as you might imagine, not
22 necessarily ideal for distribution planning because these
23 zones are really, really big.

24 Staff have begun working on products and we had
25 our first iteration earlier this year on what we call the

1 load bus allocation. This is a load allocation to busbars
2 at substations across the state. And so that, I think,
3 will be able to provide us with some additional detail --
4 or IOUs, utilities, additional detail in terms of where
5 they might be able to expect additional load associated
6 with transportation electrification.

7 It is a complicated process. We're working with
8 various stakeholders on it, including utilities, getting
9 data from them and trying to work this around. We also are
10 coordinating with the Public Utilities Commission.

11 And interestingly, the California Transportation
12 Commission, which we haven't worked with a whole lot so
13 much in the past, directly, at least on this issue, they're
14 beginning a process under Senate Bill 671 to develop a
15 report that we're going to be integrating in with our load
16 bus allocation as well. This is currently a product that's
17 primarily used by CAISO for transmission planning. But we
18 do want to see how we can more fully align this with some
19 of the work going on in the distribution planning.

20 MS. JAVANBAKHT: And I don't see any other
21 questions in the chat. I will just note that there were
22 several questions -- oh, one just came in -- there were
23 several questions that are under the answered tab that were
24 just answered by response in the text box.

25 So I'll take one more question, and then I think

1 we'll have to move on. So this question comes from 352
2 Innovation and says,

3 "With several companies coming out with internal
4 combustion engines that use hydrogen as the
5 combustible fuel, and companies developing conversion
6 kits to convert heavy truck diesel engines to run on
7 all or 99 percent hydrogen as the combustible fuel,
8 would hydrogen then be considered a combustible fuel,
9 and or where would that usage be accounted for?"

10 MR. GEE: This is something that, yeah, I've been
11 hearing a little bit about, hydrogen combustion as opposed
12 to hydrogen for use in fuel cells. Currently, our forecast
13 does not consider hydrogen as used in any combustion form
14 for transportation purposes. That is something that, if we
15 have reason to see that this is going to be a significant
16 part of energy demand, might be useful.

17 I would point out that that doesn't seem to be --
18 I don't know exactly how it's going to align with the state
19 goals on zero-emission vehicles. You still get things,
20 some pollutants associated with combustion that could be
21 problematic there, even with hydrogen.

22 So I think that we want to be thoughtful in how
23 we integrate that in. But if we do find it, that would
24 be -- we would have two categories of hydrogen, it would be
25 hydrogen, you know, fuel cell and then hydrogen combustion

1 if we if we needed to make that alteration.

2 But I don't know. Maybe, Bob, you have something
3 to say?

4 MR. MCBRIDE: Sure. We're going to have still a
5 significant number of diesel vehicles all the way up to
6 2050.

7 Right now the issue with hydrogen is what it
8 costs and our mid-case price forecast is not very friendly.
9 For hydrogen, our high price case was a little more
10 favorable. But let's say that the hydrogen fuel cell
11 market develops and fuel is available by electrolysis,
12 certainly at that point, it would be useful. It would help
13 the carbon footprint to put some of the hydrogen into
14 trucks.

15 But recall that so far what we have is a single
16 demonstration in New South Wales of an engine. It's not
17 commercialized by any stretch yet. So it's on another, you
18 know, hydrogen combustion is on another time, you know,
19 time ramp.

20 So it would be helpful. It would supplement ZEV
21 vehicles. But it certainly would not be eligible to -- for
22 compliance with advanced clean trucks or advanced clean
23 sheets. But a good thing, nonetheless.

24 VICE CHAIR GUNDA: Heidi, before we just
25 transition to the next one, I don't have a question, but I

1 just wanted to mention it. We did use in Aniss's portion
2 of the slides GGE, and then we moved to BTU in some of the
3 in some of the work that Quentin presented. It might be
4 helpful to just stick to one whatever that is, maybe GGE is
5 a better one, as we continue to talk about the gasoline
6 equivalents, just want to throw that out there for
7 consistency.

8 MS. JAVANBAKHT: Sure. Okay.

9 Alright, so we will move on to the next portion
10 of our workshop this morning. And I will introduce Ingrid
11 Neumann. She is a subject matter expert in energy
12 efficiency and fuel substitution.

13 Ingrid?

14 MS. NEUMANN: Alright. Here I am. I had
15 something pop up over it. So I guess we can go ahead and
16 look at the slides. We will be speaking today about how we
17 did some work, so we, being the Advanced Electrification
18 Analysis Branch, on updating the additional achievable fuel
19 substitution with the California Air Resources Board State
20 Implementation Plan. So I will start.

21 We can move to the next slide, please. And the
22 next slide.

23 So I'm Ingrid Neumann, as Heidi mentioned, and
24 then Ethan will go, and then I'll wrap it up with the last
25 little bit.

1 So additional achievable energy efficiency. And
2 as of 2021, additional achievable fuel substitution, known
3 as AAEE and AAFS, will be updated every full IEPR. So
4 those were used from 2021. And then next year in 2023, we
5 will do a full update again. So we've done a little bit of
6 an interim bit here for 2022, simply because we wanted to
7 capture a CARB's SIP Plan.

8 So let's move on to the next page.

9 So this is the new forecast framework that was
10 shown earlier today. The load modifiers, AAEE and AAFS,
11 are included in the planning forecast, as well as the local
12 reliability scenario. So we have six scenarios for AAEE,
13 the middle of them being Scenario 3 and being
14 representative of a build a business as usual, or some
15 reference case type forecast for energy efficiency.
16 Similarly, for AAFS, we had five scenarios, and 3 was the
17 mid case there or a business as usual case. So those two
18 are the ones that are used for the planning forecast. And
19 those are the same additions as were developed in 2021 and
20 further documented in the IEPR Volume IV, which I've noted
21 below. There's a link there that you can find some more
22 details on what went into those forecasts.

23 So then the local reliability scenario is
24 designed to be a little bit more conservative, so to
25 further account for uncertainties and be very conservative

1 in the electricity planning at the local level. So that's
2 why we used lower energy efficiency in that scenario. So
3 we used AAEE Scenario 2, . And we used higher fuel
4 substitution, or building electrification impacts, so AAFS
5 Scenario 4, in that local reliability scenario, because
6 including slightly higher electrification forecasts would
7 provide a more conservative electricity forecast.

8 So let's move on to the next slide.

9 I want to give a high level overview. Of course,
10 for the details, you can refer to last year's IEPR of what
11 went into these AAEE scenarios. As I mentioned, there are
12 six of them. Two of them here in yellow are used for the
13 planning forecast, Scenario 3, and the local reliability
14 forecast, Scenario 2. The four main data streams are the
15 IOU potential program savings, then the POU potential
16 program savings, codes and standards, which include
17 California specific Title 24 Building Standards, as well as
18 Title 20 Appliance Standards, as well as the Federal
19 Appliance Standards.

20 Now the Beyond Utility Program savings is a
21 catchall bucket of about 40 or so workbooks at this point
22 that capture all sorts of other energy efficiency programs
23 running in the state of California.

24 Moving on to the next slide, please.

25 So we did something similar for the AAFS. These

1 are the programmatic contributions for fuel substitution or
2 building electrification. We have the same types of data
3 stream, right, with the IOU and POU potential programs.
4 And then Title 24 did have some electrification focused
5 compliance paths that were included here in AAFS in 2021.
6 And there were about seven or eight workbooks here for the
7 Beyond Utility program impacts.

8 The mid mid-plus Scenario 4 was chosen for the
9 local reliability scenario, right, because we wanted to
10 look at a more conservative electricity planning scenario
11 there, whereas the business as usual or reference case
12 remained the Scenario 3. So that's why we lined those up
13 in the way that we did. So there were five scenarios, but
14 it's not one through five, but rather two through six, so
15 that the three would always be the mid-mid.

16 Next slide, please.

17 So this gives you an idea of the spread of those
18 scenarios; right? For the more aggressive energy
19 efficiency or fuel substitution scenarios, we really are
20 putting a lot of hypothetical programs that are still under
21 development that could be developed, and so on, in there.
22 And then the conservative ones, we're really not including
23 anything that hasn't been planned out and very well-
24 quantified already.

25 So you can see the two columns for electricity

1 and gas savings on the left-hand side for the AAEE, and the
2 two charts on the right-hand column for AAFS, also for
3 electricity and gas. And in green on those are the
4 planning forecast components, so sort of our business as
5 usual. And in blue are the more conservative components of
6 the local reliability scenario. So those really are the
7 middle cases, not the aspirational or more optimistic cases
8 we might use for some policy analysis.

9 So while AAEE reduces electricity consumption,
10 AAFS will add an incremental amount of electricity because
11 with any type of building electrification we are displacing
12 gas but then must still provide to the end user and that
13 does involve, even with an efficient technology, some
14 incremental added electricity. Of course both AAEE and
15 AAFS reduce gas consumption.

16 Next slide.

17 So then we get to what's really new for 2022 here
18 for this update in which we would normally not do any
19 scenario updates. But what we didn't include in AAFS was
20 the recently adopted CARB State Implementation Plan. So
21 that includes some requirements on zero-emission space and
22 water heating equipment sales after 2030. And we added
23 this modeling to AAFS Scenario 4 the 2022 update. And
24 Ethan Cooper will explain that work in detail.

25 MR. COPPER: Alright. Sorry. Hello. My name is

1 Ethan Cooper and today I'm going to be going over the FSSAT
2 modeling results that we have for the zero-emission space
3 and water heater measure that is part of the California Air
4 Resources Board's 2022 State SIP Strategy. Next
5 slide, please.

6 So, a little bit of background for the 2022 State
7 SIP Strategy. I want to bring up one of the proposed
8 measures within it which states that beginning in 2030, 100
9 percent of new space and water heaters for either new
10 construction or existing buildings sold within California
11 would need to meet the zero-emission standard. This measure
12 was adopted within the 2022 State SIP Strategy by CARB last
13 September. The rulemaking process for this measure, such
14 as workshops, is expected to begin in 2023. And the
15 Regulatory Board hearing is expected to happen in 2025 for
16 this measure.

17 Next slide, please. Thanks.

18 Alright, taking another look at the new forecast
19 framework, for the 2022 IEPR Demand Forecast Update, we are
20 having the CARB SIP Strategy, in particular the zero-
21 emission space and water heating measure, be included in
22 the local reliability scenario, as we show by the red
23 circle at the very bottom right-hand corner of the table
24 here on the slide.

25 For modeling the SIP Strategy, we use the fuel

1 substitution scenario analysis tool, or FSSAT, to try to
2 get an estimate of the energy impacts from the SIP Strategy
3 so that way we can have that be a load modifier that gets
4 applied to the baseline demand forecast. So the energy
5 impacts for the zero-emission space and water heater
6 measure are going to be coming in the local reliability
7 scenario, alongside the energy impacts for AAEE Scenario 2,
8 AAFS Scenario 4, and AATE Scenario 3, as you can see by the
9 very far right column on the table on the slide.

10 Another thing to note here is that the impacts
11 from the SIP Strategy are going to be layered on top of the
12 energy impacts from AAFS Scenario 4.

13 Next slide, please. Okay.

14 As mentioned previously in the last slide, we
15 used the FSSAT tool to model the energy impacts of the
16 zero-emission space and water heater measure. Previously,
17 FSSAT has been used for the AB 3232 California Building
18 Decarbonization Assessment, which was adopted in 2021, and
19 for the Demand Scenarios Project, which was adopted earlier
20 this year.

21 FSSAT is classified by us as a what-if policy
22 analysis tool, which we use to try to examine the cost,
23 energy, and emission impacts for various fuel substitution
24 scenarios, each with their own levels of AAEE and AAFS
25 assumptions.

1 One thing to note here is that for the 2022 SIP
2 Strategy by CARB, we are going to continue to use some of
3 the same efficiency and technology set assumptions, which
4 we used for the AB 3232 California Building Decarbonization
5 Assessment and the Demand Scenarios Project. These
6 assumptions are important for us to know because they let
7 us understand what electric technologies we have to replace
8 gas equipment with and how we view high versus low
9 efficiency appliances.

10 So looking at the technology sets for the SIP
11 Strategy, we're going to be having a variety of heat pump
12 technologies available with each having their own degree of
13 efficiency to replace gas equipment for the HVAC end use,
14 and for the water heating end use, we're going to have a
15 variety of heat pump and electric resistance technologies
16 as eligible replacements for gas equipment.

17 Next slide, please.

18 Alright, so for the characterization of the 2022
19 SIP Strategy, the three bullet points below here represent
20 some of the assumptions we made in FSSAT for the local
21 reliability scenario.

22 First, we're using the 2021 IEPR natural gas
23 forecast to provide us with a baseline of natural gases
24 available for either programmatic or FSSAT fuel
25 substitution and for programmatic energy efficiency.

1 Next, looking at the programmatic activities, we are
2 using AAEE Scenario 4 to provide us with the programmatic
3 impacts of fuel substitution measures from 2022 to 2035.
4 We're also using AAEE Scenario 2 to provide us with the
5 programmatic impacts of electric and gas energy efficiency
6 measures for 2022 to 2035.

7 Third, when looking closer at the 2022 State SIP
8 Strategy, CEC staff worked in consultation with CARB staff
9 to produce the following electric appliance adoption
10 assumptions within FSSAT that are used for the residential
11 and commercial sectors.

12 One other thing to note here is that for the
13 energy results for the SIP Strategy, these are incremental
14 to any of the results that come from the existing
15 programmatic activities that I mentioned above, so for
16 either AAFS or AAEE.

17 Now looking at the bottom table here for the
18 electric replacement assumptions that are made for
19 residential and commercial HVAC and water heating electric
20 appliances, we're first looking at the new construction
21 buildings in all local air districts. Looking here, we see
22 that we have zero percent adoption of electric appliances
23 from 2020 to 2025, with that adoption increasing to 100
24 percent starting at 2026 and staying there for the rest of
25 the forecast.

1 For existing buildings in all Air Districts
2 besides the Bay Area Air Quality Management District, or
3 BAAQMD, we again see zero percent adoption of electric
4 appliances from 2020 to 2025. But now in 2026, we see that
5 there's 20 percent adoption of electric appliances to
6 replace burned-out gas equipment, with that percentage
7 increasing by 20 percent each year until 2030 where we
8 reach 100 percent adoption of electric appliances to
9 replace gas equipment.

10 For existing buildings in just the Bay Area AQMD,
11 we again see zero percent adoption of electric appliances
12 from 2020 to 2025. Now in 2026, we see that there's 25
13 percent adoption of electric appliances to replace burned-
14 out gas equipment, with that percentage going up by 25
15 percent each year until 2029 where we reach 100 percent
16 adoption of electric appliances replacing gas equipment in
17 that year.

18 Next slide, please.

19 Alright, here's a first look at our natural gas
20 results for the SIP Strategy. So, looking at 2035, we were
21 able to determine that the SIP Strategy (referred to as
22 FSSAT savings in the following charts) provided around
23 2,500 mm therms of gas savings. This is about twice the
24 amount of gas savings that we saw from the combination of
25 AAEE Scenario 2 and AAFS Scenario 4 combined, and was more

1 than twice the amount of savings seen from just AAFS
2 Scenario 4 alone.

3 In splitting up these savings by either new
4 construction building savings or existing building savings,
5 we notice that AAFS provided the most fuel substitution gas
6 savings for new construction buildings, while FSSAT
7 provided the most gas savings for existing buildings.

8 Next slide, please.

9 Alright, so the following graph on this slide and
10 the next two slides gives us a look at what the energy
11 impact is of the AAEE, AAFS, and FSSAT load modifiers to
12 our baseline demand forecast for existing buildings.

13 So first on this slide, looking at the brown
14 line, we can see what our baseline natural gas forecast is
15 for existing buildings. And then below that, the green
16 line shows us what our modified baseline forecast is for
17 existing buildings. And this green line represents the
18 baseline forecast after we have AAFS Scenario 4 energy
19 impacts applied to it. So, the difference between the
20 brown and the green line here, which is represented by the
21 green arrow, just shows us the energy impacts or the
22 natural gas savings that occur from programmatic AAFS
23 Scenario 4. Another thing to note here is that
24 the green line also represents the amount of natural gas
25 that we have available for FSSAT modeled fuel substitution.

1 So, in this case, the green line represents the amount of
2 natural gas that we have available for fuel substitution
3 that's going to be occurring from the 2022 SIP Strategy.

4 Next slide, please. Thank you.

5 Alright, now looking at the blue line here, this
6 gives us our revised baseline natural gas forecast for the
7 existing buildings. And this represents the baseline
8 forecast after we have programmatic AAFS Scenario 4 and
9 FSSAT natural gas savings applied to it. So, the
10 difference between the green and the blue line here,
11 represented by our blue arrow, gives us the energy impact
12 or the natural gas savings that are seen from the SIP
13 Strategy as we are modeling it in FSSAT.

14 Next slide, please. Thank you.

15 Alright, and the final line here, this orange
16 line, is our final natural gas forecast for existing
17 buildings. And this line represents the baseline forecast
18 after we have all of our load modifiers applied to it, so
19 AAEE Scenario 2, AAFS Scenario 4, and the FSSAT savings.
20 And the difference between this blue and orange line here,
21 which is represented by our orange arrow, basically just
22 shows us the energy impacts or natural gas savings that
23 occur from programmatic AAEE Scenario 2.

24 So looking at the final graph here, we can see a
25 clear picture just of how the SIP Strategy, as we were

1 modeling it in FSSAT, will have the greatest energy impact,
2 or in this case, natural gas reductions, for existing
3 buildings. And we can see here that the reductions from
4 just the SIP Strategy are more than even the combination of
5 AAFS and AAEE for existing buildings. Next
6 slide, please. Thank you.

7 Alright, now taking a look at our natural gas
8 savings split by sector, we have the graph on the bottom of
9 this slide showing us the residential sector, represented
10 by green , low-income sector, represented by orange, and
11 the commercial sector, represented by blue.

12 So looking here at the graph, we can see that the
13 commercial sector has the lowest amount of savings being
14 seen there, followed next by the low-income sector, and
15 then finally the residential sector has the most amount of
16 gas savings being seen. And I think the primary reason for
17 this is just because of how much natural gas is available
18 for fuel substitution in the green portion, the residential
19 sector, when compared to either the low-income or
20 commercial sector.

21 Taking a look at our results for 2035, we saw
22 that for the residential sector, we saved around 1,200 mm
23 therms of natural gas. As then for the low-income and
24 commercial sectors, we saved around 720 mm therms, and
25 about 560 mm therms for the low-income and commercial

1 sectors, respectively.

2 Next slide, please.

3 Alright, now taking a look at the electricity
4 system impacts, we're able to see that by 2035 the SIP
5 Strategy added around 24,000 gigawatt hours of electricity.
6 And one thing to note here is that this amount of
7 electricity is about three times greater than what we saw
8 added from just AAFS Scenario 4 alone in 2035. There are
9 two main reasons why they're so different, the savings from
10 AAFS versus the SIP Strategy.

11 The first reason is, as we saw in the previous
12 slides, because of the fact that the SIP Strategy actually
13 saved more natural gas by 2035 than AAFS Scenario 4 did.
14 It saved about two times as much natural gas.

15 The second is because of the fact that we have a
16 variety of eligible replacement technologies that are
17 characterized in FSSAT, with this also being the fact that
18 we have both heat pumps and electric resistance
19 technologies that are available to replace gas water
20 heaters.

21 Another thing is also the fact that each of these
22 technologies have their own levels of efficiency. So, some
23 technologies being put in to replace gas equipment might
24 use more electricity than another would.

25 So now then, splitting up the electricity savings

1 for all of our three load modifiers by either existing
2 buildings or new construction, we can see in the charts
3 below that the blue color portion of each column represents
4 FSSAT add electricity, the green color portion represents
5 the AAFS add electricity, and the orange color portion
6 represents the AAEE electricity savings. And the reason
7 why those are negative is because we're saving electricity
8 for AAEE while we're adding electricity for FSSAT at AAFS.

9 So first looking at the left chart, the new
10 construction added electricity in gigawatt hours, we can
11 see that AAFS Scenario 4 adds the most electricity for new
12 construction buildings, which matches what we saw for the
13 natural gas savings seen from AAFS versus FSSAT for new
14 construction buildings.

15 However, on the right chart, the existing
16 buildings added electricity in gigawatt hours chart, we can
17 see that FSSAT is adding the most electricity to the grid,
18 considerably far more than we see for AAFS by 2035. So
19 this matches with what we previously saw when looking at
20 the demand reduction impacts of FSSAT to the baseline
21 forecast versus the impacts that AAFS had for existing
22 buildings.

23 So overall, for the fuel
24 substitution related added electricity, the 2022 SIP
25 Strategy appears to have the greatest grid impact for
existing buildings while AAFS continues to have the

1 greatest impact for new construction buildings.

2 Next slide, please.

3 Alright, looking at our electricity system
4 impacts split by sector, we can again see from the chart on
5 the bottom of the screen that the green portion of the
6 chart represents the residential sector, the orange part
7 represents the low income sector, and the blue part
8 represents the commercial sector.

9 So, looking here, we can see that, once again,
10 the residential sector is adding the most electricity out
11 of the three different sectors that we model in FSSAT,
12 followed next by the low-income sector, and then finally
13 the commercial sector. And again, this makes sense with
14 how much natural gas is available to fuel substitute for
15 the residential sector when compared to either the low-
16 income or commercial sector.

17 Looking now at the results in 2035 for added
18 electricity, we saw that the residential sector added
19 around 12,700 gigawatt hours of electricity, while the low-
20 income sector and the commercial sector added around 7,300
21 gigawatt hours, and about 4,100 gigawatt hours of
22 electricity, respectively.

23 Next slide, please. All Right. I think this is
24 the last slide.

25 So, in preparation for the 2023 IEPR, CEC staff

1 are planning to work in consultation with CARB to perform
2 more modeling and technology assumption updates to the
3 FSSAT tool. Another particular interest that staff has is
4 to also improve the FSSAT tool's low-income household
5 modeling capabilities.

6 Next slide, please.

7 That is all for me. I'm going to hand it back
8 over to Ingrid. Thank you all.

9 MS. NEUMANN: All right. Okay. So I'm just
10 going to go ahead and wrap it up as far as what AAEE and
11 AAFS now look like.

12 We've modified the AAFS for 2022 and -- because
13 sometimes people look at these separately, and these are
14 the load modifiers to be layered on top of the baseline
15 forecast in much the way that Ethan showed already.

16 So next slide, please.

17 Alright, so this is where we were here for the
18 planning forecast. We have the AAEE Scenario 3, AAFS
19 Scenario 3. This is unchanged from what existed in 2021
20 for a planning forecast or the statewide type of
21 activities. So you can see here in the lighter green, the
22 AAEE gigawatt hours on the left, mm therms on the right, in
23 the darker green, the AAFS Scenario 3, gigawatt hours
24 added. And then on the right-hand side, the gas saved. Of
25 course, both AAEE and AAFS reduce gas consumption

1 statewide. So it's always easy to say that combining those
2 will always decrease gas consumption from the baseline
3 forecast.

4 Then on the electricity side, things can get a
5 little bit more tricky. Here we do have AAEE three
6 reducing the electricity consumption enough so that AAFS 3
7 adds an incremental amount, but that amount is relatively
8 small. So the overall combined electricity consumption of
9 these two load modifiers often used together is still
10 reducing the consumption of the baseline forecast.

11 So let's move to the next slide.

12 So this is where we see a change in the local
13 reliability scenario where we've added the SIP plan, so the
14 CARB State Implementation Plan that Ethan just went over.
15 The AAEE 2 includes less energy efficiency, so less
16 electricity savings as well as gas savings in the bright
17 blue, whereas AAFS 4 plus SIP now includes a lot more
18 electricity added just because this is a very wide-reaching
19 policy. So we have a lot of gas being displaced. But, of
20 course, we still need to provide service for those end
21 users. So there is incremental electricity added and a lot
22 more of that than the small amount of energy efficiency
23 that we have in the more conservative AAEE two case.

24 So yes, gas consumption is still reduced
25 statewide, but here we reach that point where the overall

1 combined electricity consumption in the left-hand graph in
2 black crosses that axis and you actually have increased
3 electricity consumption after 2020. And this is including
4 the particular assumptions that we had then. It would
5 depend on how this might ramp up and exactly how the CARB
6 regulation is implemented once the rulemaking process there
7 has been completed.

8 So that concludes our presentation and we have a
9 final slide, which includes the contact information for the
10 team that worked on this. So Ethan, myself, and of course,
11 Nicholas Janusch, who is not presenting today, but had no
12 small part in this.

13 VICE CHAIR GUNDA: Awesome. I just first want to
14 say kudos to you and Nick, and Ethan, who I haven't met
15 yet, but a wonderful presentation, Ethan, by you, very
16 clear, substantive.

17 You know, I've taken a lot of time on the
18 previous one, so given Commissioner McAllister's leadership
19 on the buildings, I'll ask him for questions first and then
20 I'll come back.

21 COMMISSIONER MCALLISTER: Well, thanks, Vice
22 Chair Gunda, and Ingrid and Ethan and Nick, Nick Janusch.
23 behind the scenes, I know, doing a lot of work with FSAT.
24 So all three of you as a team, just great work.

25 You know, I think the -- I don't have anything

1 that's counterintuitive on what you've shown. It makes
2 sense to me. And, you know, I'm really glad that we've
3 taken the even year to think and, you know, incorporate new
4 developments into our strategy and our methodology so we
5 can sort of do that, you know, starting off running next
6 year in the full forecast, so that's great.

7 I guess, you know, I would just make a point of
8 highlighting, and Ingrid, you suggested this, you know,
9 this SIP Strategy, the adopted State Implementation Plan,
10 which has a basis in the Clean Air Act, right, and
11 therefore runs through the Air Resources Board's authority,
12 is an incredibly wide-ranging effort. It really is, you
13 know? It's a scale that's really different from anything
14 that we can cover, say, in the new construction realm with
15 the building code.

16 And the ARB, in the Scoping Plan that's in its
17 final draft out for circulation now, is proposing to take
18 that approach even further to additional combustion devices
19 and essentially eliminate those from the marketplace and
20 the residential sector by 2035. And so we will need to
21 update our forecast, our AAFS, with that when that becomes
22 finalized, if it stays in its current form, certainly.

23 And so maybe I'll just provide just some context
24 for folks who are listening in because, you know, the
25 forecast and the Building Standards kind of -- and building

1 electrification aren't necessarily the same set of
2 stakeholders. But we do a lot in the Building Code which
3 sort of, by its nature, focuses more on new construction.
4 And you saw in the slides here that new construction is a
5 relatively small part of the forecast in terms of the
6 actual energy consumption that it implies, you know, over
7 the forecast period.

8 Really, the big kahuna is the existing buildings.
9 And the energy consumption is there, and therefore, to
10 reach our climate goals, the movement in the marketplace
11 and the fuel substitution from gas to electricity or from,
12 at least from fossil gas to other alternatives, the bulk of
13 the action has to be there.

14 And so the ARB's effort on the State
15 Implementation Program really begins to grapple with that
16 larger question of moving our existing buildings, and it's
17 a big deal. Our authority in the Building Code doesn't
18 really allow us to, at least not easily, to ban gas or to
19 require that electric and uses be installed in all cases in
20 new construction.

21 And so we've actually formed a partnership over
22 the past few years with the ARB to ensure that our
23 respective authorities are used in ways that are
24 complementary. And so when you come at -- so what we've
25 done is sort of stack the deck, you know, in the Building

1 Code, we've sort of made it by ratcheting up the energy
2 efficiency, ratcheting down the energy budget for new
3 construction, we've made it very difficult to install less
4 efficient technologies. And among those less efficient
5 technologies are gas combustion appliances.

6 So it makes it difficult to put in gas combustion
7 appliances, but not impossible. You know, the federal
8 government has a say in what heating and uses are allowable
9 in the states. And so we can't just, you know, make this
10 unilateral decision
11 to -- through an energy code to get rid of gas and uses.

12 Air quality is a different story. The ARB actually
13 does have a very deep authority in its State Implementation
14 Plan to do what's necessary to get NOx reductions and get
15 particulate reductions.

16 And so anyway, that's the driver and, I think,
17 really, the lever, the jurisdictional lever that's going to
18 allow us to move the marketplace to not emitting to zero-
19 emission technologies.

20 Anyway, this is maybe known to many people on the
21 call, but I think the context is important that going
22 forward, these load modifiers are really going to depend on
23 muscular policy, both at the Energy Commission and the Air
24 Resources Board working together. And so I just want to
25 just give kudos to staff for collaborating, for being so

1 quick in incorporating the SIP into this analysis, and for
2 collaborating with the ARB and really understanding having
3 that back and forth so that we understand how to utilize
4 and apply our authorities in complementary ways. And much
5 more of that to come in the scoping plan and the
6 implementation of the scoping plan.

7 But it's gratifying for me to see this playing
8 out in these load modifiers, because I think those really
9 are going to be where much of the action is going forward.
10 As we invest, you know, a billion and a half dollars in
11 equitable building decarbonization, we need to make sure
12 that the technologies we're incentivizing comport with
13 state policy, comport with getting to the zero-emissions
14 goals, moving the marketplace to make those end uses
15 feasible, cost effective, and really doable in real life by
16 Californians across the state.

17 And so, and if we do that, we're going to get
18 these results that you're now modeling. And so, you know,
19 that back and forth and that just understanding of what our
20 policy, the implications of different policy levers are
21 really great to have.

22 So anyway, that's my kind of contextual soliloquy
23 here. Really, all this is to say that I think you've hit
24 the nail on the head with reflecting current -- sort of the
25 policy direction of not just the Energy Commission but

1 across the state in your assessment of the load modifiers.
2 So thanks a lot for that.

3 I don't have any further questions.

4 VICE CHAIR GUNDA: Thank you, Commissioner
5 McAllister. I really appreciate you kind of laying that
6 perspective.

7 I have a couple of quick questions. One is more
8 of a clarification and the other one is a little
9 deliberative, you know, given we have a few minutes to
10 think through this a little bit.

11 You know, the first one actually kind of
12 coincides with somebody else who mentioned this.

13 In terms of, specifically, Ethan, the work that
14 you presented, could you talk through how you're avoiding
15 double counting in any of those? I think that will be
16 helpful to just talk through.

17 MR. COPPER: yeah. So, I think, to avoid the
18 double counting, we have AAFS run through the tool first,
19 so that way what we get stuck with after that is our
20 modified baseline forecast, and that's the only amount of
21 natural gas we have available for FSAT to model fuel
22 substitution. So, basically, we make sure that AAFS is
23 done first and all those savings are accounted for, and
24 then anything else that's over can be modeled for fuel
25 substitution in FSAT. So that's kind of how we account for

1 the double counting of AAFS.

2 VICE CHAIR GUNDA: Alright. Thank you. That's
3 helpful.

4 So I think, Ingrid, to this, to you and maybe the
5 broader team, and I'm going to just look into the slide,
6 you know, specifically the slide 23, you know, like the
7 local reliability element. So what I kind of want to think
8 through here is the name of -- I mean, what we're striving
9 for is acceleration towards the policy goals of California.
10 So we, you know, we as a team have, you know, the important
11 like kind of role of understanding what that means to
12 planning assumptions; right? But the other counterweight
13 here, we have started observing in the electricity side, is
14 affordability and reliability, right, meaning, yeah, I
15 know, on one end, if you're going to project higher levels
16 of electricity usage, given that it's growing, it's helpful
17 from a policy standpoint to build faster, you know, so that
18 we can cover, you know, the upper end of the situation of
19 electrification; right?

20 On the other side, when we talk about gas, and if
21 we lose a certain level of demand, you know, my question
22 is, when we construct for the local planning, how does that
23 impact reliability; right? So if the lower ends of what
24 we're expecting is not what's happening, and if a higher
25 demand were to show up, you know, how do we think through

1 that; right?

2 So we want to be -- I mean, we're right now going
3 through that inflection where we want to cover as much
4 broad level as possible at both ends. So wanted to get
5 your thoughts on, you know, given your discussion with PUC,
6 you know, other utilities and such, have you heard that
7 concern? What are you thinking through in terms of long-
8 term usage of this analysis?

9 MS. NEUMANN: Well, I think that's the question;
10 right? That's why we wanted to include it and not wait
11 until 2023; right?

12 So right now, yes, CARB adopted it, so something
13 will happen. What exactly that will look like, will it be
14 pushed out a few years, could it be accelerated, would, you
15 know, would different sectors be treated differently, would
16 there be a way found to eliminate electric resistance
17 technologies, so that you would only have efficient
18 technologies, things like that, we don't know; right?

19 So what we can see from this is that at some
20 point -- and, you know, we did collaborate, I mean, Ethan
21 and Nick especially collaborated with CARB trying to figure
22 out what type of ramp up might be reasonable, right,
23 because you're not going to go from zero to 100 percent
24 sales, you know, in a specific year. So based off of that,
25 you know, we could see, well, these impacts are pretty

1 significant; right? We're doing three times as much than
2 we would with the programmatic impact; right? Where the
3 programmatic impacts would, of course, be looking only at
4 efficient technologies and so on, right, but they're just
5 not as widespread.

6 So that's why we wanted to include it here for
7 the local reliability scenario, because if in the way it's
8 presented here, it certainly would have consequences. What
9 exactly those consequences are, we would probably want to
10 hear from stakeholders. So that's why we wanted to put
11 this modeling out in one form so that we can hear how
12 stakeholders might use it, what kind of impacts it might
13 have for their planning processes. And then, of course, as
14 all of the regulatory work that CARB is doing, you know,
15 from 2023 through 2025, develops, we'll follow that, adjust
16 our modeling, and, you know, just always improve it. And
17 hopefully -- I mean, the idea is you don't want to be
18 surprised with some sort of electricity need that you
19 weren't anticipating at all, so --

20 VICE CHAIR GUNDA: Exactly. So I think Mike
21 Jaske has his hand up, and he's on the attending list. I
22 don't know if, you know, the IEPR Team can just promote him
23 to be able to add to it.

24 MR. JASKE: So clarification of your original
25 question, Vice Chair Gunda. Were you asking about gas

1 reliability or electric reliability?

2 VICE CHAIR GUNDA: I was thinking about gas
3 reliability. Like, you know, if we over project, you know,
4 I mean, we anticipate high levels of production, which we
5 want for our climate goals, but if that were not to
6 manifest, and if our planning of the gas system is a lot
7 more optimistic in terms of the reductions, you know, how
8 do we balance that for local reliability, especially;
9 right?

10 So on the electric side now, the policy scenarios
11 are helping us think through higher levels of
12 electrification, and how do we take care of that. On the
13 gas side, it's like the opposite. And how do you kind of
14 think through a reasonable level of planning while also
15 understanding the policy implications? So just wanted to
16 get your thoughts on that too.

17 MR. JASKE: Well, I think that since for all
18 existing gas customers, there is a distribution
19 infrastructure in place, and for future development, where
20 natural gas will not be provided to a business or
21 residents, there won't be a gas infrastructure, so it's
22 confined to existing customers. And it's a question of not
23 the physical infrastructure, but the procurement of gas.
24 And, you know, albeit most of the gas used in California
25 comes from faraway places, Canada or the Southwest, but

1 that infrastructure is still in place, the physical
2 infrastructure.

3 So I think there is a question there in very
4 large reduction conditions, so maybe quite far out, you
5 know, 2040 or something beyond that, where is the gas
6 industry so affected by what California and other
7 jurisdictions are doing that there is actually a gas
8 production problem or a mismatch? That's not the domain of
9 our Demand Analysis Group, and so we would need to bring
10 other expertise in the Commission into a picture of
11 answering your question.

12 VICE CHAIR GUNDA: Great, Mike. So just again,
13 continuing on that, that process just for another minute
14 here, so I think what I'm kind of thinking through, you
15 know, Mike, I think we had these discussions prior,
16 especially looking at the totality of the energy system in
17 California, and then the CEC's unique role of thinking
18 through long-term trends and providing direction, I think
19 it would be helpful to continue to think about the
20 evolution of the system as a whole and how our analytical
21 pieces could identify potential issues that we need to
22 manage.

23 And I think that would be, one of those things
24 is, you know, given the residential component of our
25 residential and commercial component and gas usage versus

1 the natural gas generation and how all those things are
2 collectively being impacted at the same time, it would be
3 helpful to understand the totality and how do we flag any
4 concerns we might have as a team moving forward. So that's
5 kind of like where my brain was.

6 MR. JASKE: Important questions that we don't
7 have answers for today.

8 VICE CHAIR GUNDA: Thank you. But I just want to
9 appreciate, Mike, to you, Ingrid, Ethan, and Nick Janusch,
10 everybody who has really moved the ball on this whole work,
11 analytical work over the last couple of years, and also
12 Ida, I know she has an important role to manage stuff. So
13 thank you all for that excellent work that you've been
14 doing.

15 The more questions means it's exciting. So many
16 more possibilities to ask and open up, so thank you.

17 With that, I'll pass it to Heidi.

18 MS. JAVANBAKHT: And before I jump into the Q&A,
19 I also just wanted to echo, and Ben mentioned this in the
20 opening remarks, but express our appreciation for CARB's
21 collaboration on both of these pieces that we presented on
22 today, the transportation, the AATE forecast, and then also
23 this SIP measure. They provided a lot of data and input
24 and advice on how to go about modeling these.

25 So we have one question in the Q&A, which may be

1 for Ingrid.

2 "What are the current and some potential and some
3 potential uses for AAEE and AAFS scenarios that are
4 more aggressive? So in particular, Scenarios 4
5 through 6 and AAFS Scenarios 5 and 6."

6 MS. NEUMANN: Yeah, so we develop more aggressive
7 scenarios that include, you know, speculative programs. So
8 maybe something someone is thinking about or an agency is
9 thinking about or some that might be in a planning stage,
10 you know, but they might not be funded or the funding's
11 uncertain or, you know, that sort of thing. So then we
12 would calculate some sort of technical potential there
13 based on what that program could look like. And we, of
14 course, wouldn't want to include that in the planning
15 forecast or local reliability because it's not something
16 that is really at all certain; right? So it's just much,
17 much more uncertain.

18 And so what that then means is we can use this
19 for some sort of analysis as far as how much more energy
20 efficiency could we have, right, if we had the funding and
21 the effort spent on doing this? So this could tell us how
22 close we can get to meeting SB350 goals. So that was the
23 energy efficiency doubling goal that was set in 2015. So
24 we could look at, you know, how much more energy efficiency
25 would we need, how much more efficient electrification

1 could qualify towards SB350 and that sort of thing.

2 Similarly, what we did early this year is we
3 started, so Anitha Rednam and Mike Jaske spearheaded this,
4 we had the demand scenarios which looked at what kind of
5 statewide GHG goals were we meeting; right? What kind of
6 huge policy goals, like how far are we on track to meeting
7 those? What more do we need to do; right? So what more
8 can be done with energy efficiency, what more can be done
9 with fuel substitution is what we're attempting to reflect
10 in those more aggressive scenarios.

11 MS. JAVANBAKHT: Thanks, Ingrid.

12 And that's it for the Q&A.

13 Stephanie?

14 MS. BAILEY: Thanks, Heidi.

15 So I guess now it's time for us to move to our
16 public comment period. One person per organization may
17 comment and comments are limited to three minutes per
18 speaker. So for the Zoom platform, you can use the raise-
19 hand feature to let us know that you'd like to comment and
20 we will call on you and open your line to make those
21 comments. I am not seeing any at the moment. We'll give
22 it just a moment in case anybody is wanting to make a
23 comment today.

24 Seeing none, I guess we will turn it back over to
25 Vice Chair Gunter for any closing remarks.

1 VICE CHAIR GUNDA: Thank you, Stephanie.

2 Again, thanks to the team for the wonderful work.
3 I'm just really, really thankful and excited about, you
4 know, the work, the trajectory, the vision. You know,
5 Heidi, you and before you, Matt, who was all brought into
6 this and all the coordination we do with the JASC team in
7 terms of CAISO, CPUC and CARB. And kudos to Simon Baker,
8 Delphine for their contributions on so many different
9 fronts from the other agencies. So thank you for all the
10 work. Look forward to the second half of this on December
11 16th.

12 I don't have anything other than gratitude today.

13 So with that, Commissioner McAllister, do you
14 want to say anything or jump off?

15 COMMISSIONER MCALLISTER: Just would just
16 reiterate that gratitude, I mean, really great work. And
17 you know, it's the formal products that we produce and
18 everything, but it's also just the knowledge that we
19 generate and the insights that our staff has as a
20 collective that are just invaluable for the state, such an
21 amazing resource. So thanks everybody for all the hard
22 work and keeping their sleeves rolled up and your
23 collaboration. The posture is just wonderful, so thank
24 you.

25 VICE CHAIR GUNDA: Yeah, so in terms of next

1 steps on comments and such, you know, Stephanie, do you
2 want to -- or, Rachel, do you want to talk to them?

3 MS. BAILEY: Sure.

4 VICE CHAIR GUNDA: I'm sorry. Go ahead.

5 MS. BAILEY: Yes. Public comments are due
6 December 21st for this workshop and we will have a part two
7 on the 16th.

8 Thank you, Stephanie. Thank you, IEPR team.
9 With that, adjourned. Thank you.

10 (The workshop adjourned at 12:35 p.m.)

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I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

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MARTHA L. NELSON, CERT**367

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January 13, 2023