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CALIFORNIA ENERGY COMMISSION

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California Offshore Renewable Energy) Docket No. 17-MISC-03

Workshop on Assembly Bill 525: Preliminary Assessment of the Economic Benefits of Offshore Wind Related to Seaport Investments and Workforce Development Needs and Standards

REMOTE VIA ZOOM

MONDAY, DECEMBER 19, 2022 9:00 A.M.

Reported By: Elise Hicks

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- 2 December 19, 2022 9:02 A.M.
- 3 MS. MACDONALD: Good morning. I'm Rachel
- 4 MacDonald with the Energy Commission's Siting,
- 5 Transmission, and Environmental Protection Division.
- 6 Welcome to this morning's workshop focused on a staff
- 7 presentation of the Draft Preliminary Assessment of
- 8 Economic Benefits of Offshore Wind Related to Seaport
- 9 Investments and Workforce Development.
- 10 After the presentation, we will have
- 11 opportunity for question and answers before we move to
- 12 public comments. Before we begin, I'm going to cover a
- 13 few housekeeping items. First, this meeting is remote
- 14 access only and is being recorded. The workshop
- 15 recording will be made available on the Energy
- 16 Commission's website.

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- 17 Please note that to make the Energy
- 18 Commission's Workshop more accessible, Zoom's closed
- 19 captioning has been enabled. Attendees can use the
- 20 service by clicking on the live transcript icon and then
- 21 choosing either show subtitle or view full transcript.
- 22 The closed captioning service can be stopped by exiting
- 23 out of the live transcript or selecting the hide
- 24 subtitle icon.
- 25 Before we begin the presentation, are our

- 1 Commissioners available and would they like to make
- 2 opening comments?
- MS. ANDERSON: And if any commissioners are on
- 4 the phone calling in, that is star-six to unmute your
- 5 line.
- 6 MS. MACDONALD: Okay, that being said, we can
- 7 also hear closing comments. At this point, we can move
- 8 to the presentation. I'm going to hand it over to Jim
- 9 Bartridge and Paul Deaver who will present the draft
- 10 report. Jim, go ahead and please turn on your camera.
- MR. BARTRIDGE: Okay, good. Can you see me?
- 12 All good? You can hear me good. Okay. Well good
- 13 morning, everyone, and welcome to another workshop on
- 14 offshore wind energy in California. I'm Jim Bartridge
- 15 with the Siting, Transmission, and Environmental
- 16 Protection Division.
- Today we'll be discussing our Preliminary
- 18 Assessment of Economic Benefits from Offshore Wind
- 19 Related to Seaport Investments and Workforce Development
- 20 report. We published that on Friday. And just for your
- 21 information this afternoon, we'll be having another
- 22 workshop on the permitting roadmap.
- Next slide, please.
- Okay, so here's our schedule for today. We'll
- 25 go over the requirements of AB 529 -- 525, excuse me,

- 1 and share some news on the federal lease auctions. Then
- 2 we'll have a presentation on the report by Paul Deaver,
- 3 followed by questions and answers, and finally, public
- 4 comments.
- 5 Next slide, please.
- 6 California's been working with BOEM since 2016
- 7 to explore potential offshore wind opportunities, and
- 8 the first meeting of the BOEM California
- 9 Intergovernmental task force was held in the fall of
- 10 2016. In October 2018, BOEM published a call for
- 11 information and nominations for three areas off the
- 12 California coast: Diablo Canyon call area, Morro Bay
- 13 call area, and Humboldt call area.
- 14 Following extensive engagement with and
- 15 comment from the CEC, local, state and federal agencies,
- 16 tribal governments, ocean users, and other interested
- 17 parties and agencies, in May of 2021, Governor Newsom
- 18 and the Biden-Harris administration announced an
- 19 agreement to advance areas for wind energy development
- 20 off Northern and Central Coast of California, for the
- 21 Humboldt call area and areas within the adjacent --
- 22 within and adjacent to the Morrow Bay call area. BOEM
- 23 later identified Morrow Bay Wind Energy Area and the
- 24 Humboldt Wind Energy Area and conducted an environmental
- 25 review of the leasing areas.

- 1 Of note and related to the BOEM process is the
- 2 California Coastal Commission's review of BOEM's
- 3 consistency determination for leasing areas off offshore
- 4 California. The consistency review is one of the first
- 5 regulatory opportunities for California under the
- 6 Coastal Zone Management Act, to set a direction for
- 7 leasing that reflects the state's coastal and ocean laws
- 8 and policies. And earlier this year the Coastal
- 9 Commission conditionally concurred with BOEM's
- 10 consistency determinations.
- On May 26th, BOEM announced a public comment
- 12 period on proposed auction details and lease terms
- 13 presented in a proposed sale notice for the two wind
- 14 energy areas. And on June 3^{rd} , BOEM and the state of
- 15 California held a task force meeting to discuss the
- 16 public sale notice and other related topics. On August
- 17 1, 2022, nine California state agencies jointly
- 18 submitted a comment letter to BOEM in response to the
- 19 public sale notice.
- The comment letter was submitted by the
- 21 California Energy Commission, the Ocean Protection
- 22 Council, State Lands Commission, California Coastal
- 23 Commission, the Public Utilities Commission, the
- 24 Department of Fish and Wildlife, Governor's Office of
- 25 Planning Research, and the Governor's Office of Business

- 1 and Economic Development, and the California Labor and
- 2 Workforce Development Agency.
- Next slide, please.
- 4 On December 6th, just recently, BOEM held the
- 5 first online lease auction for the outer continental
- 6 shelf of California. The auction offered five lease
- 7 areas covering over 373,000 total acres off the central
- 8 and northern California coast. The lease areas have the
- 9 potential to produce over 4.6 gigawatts of offshore wind
- 10 energy, and enough power for over 1.5 million homes.
- 11 The lease auction resulted in winning bids of over \$757
- 12 million from five developers.
- Next slide, please.
- So, let's discuss how offshore wind
- 15 development in California relates to the state's SB 100
- 16 goals, and more specifically to the 2021 SB 100 Joint
- 17 Agency Report. With the passage of the Hundred Percent
- 18 Clean Energy Act of 2018, more commonly referred to as
- 19 SB 100, California requires that eligible renewable
- 20 energy resources and zero carbon resources supply a
- 21 hundred percent of the total retail sales of electricity
- 22 in California to end use customers, and a hundred
- 23 percent of electricity procured to serve all state
- 24 agencies by 2045.
- 25 SB 100 also increased the state's renewable

- 1 portfolio standard to ensure that at least 60 percent of
- 2 the state's electricity comes from eligible renewable
- 3 energy resources by 2030. SB 100 requires the Energy
- 4 Commission, the Air Resources Board, and the Public
- 5 Utilities Commission to prepare a joint policy report
- 6 every four years that meets certain statutory
- 7 requirements. The first report was issued in 2021 and
- 8 found that we need a significant build out of clean
- 9 energy generation over the next 25 years to meet our
- 10 goals.
- 11 AB 525 told us to consider the findings of the
- 12 SB 100 Joint Agency report in establishing the offshore
- 13 wind megawatt planning goals. A range of scenarios and
- 14 technologies were considered in the portfolio modeling
- 15 completed for the SB 100 report, and the core scenarios
- 16 assumed that 10 gigawatts of offshore wind is included
- 17 in the 2045 scenario.
- 18 It also reflects that the core high
- 19 flexibility scenario showed a total resource cost
- 20 savings of a billion dollars in 2045 with a portfolio
- 21 that included 10 gigawatts of offshore wind. The SB 100
- 22 report acknowledged that there are additional
- 23 investments and actions that would be necessary to
- 24 realize the 10 gigawatts of offshore wind by 2045 and
- 25 found that while a significant resource potential off

- 1 California coast, there are also considerable barriers.
- 2 Among the foremost challenges are significant
- 3 anticipated transmission needs, and competing coastal
- 4 uses including shipping, fishing, recreation, marine
- 5 conservation, and department of defense activities. The
- 6 SB 100 report and modeling guided the offshore wind
- 7 megawatt planning goals, indicating that with additional
- 8 actions and investments to address such challenges, a
- 9 minimum of 10 gigawatts of offshore wind could be
- 10 achievable by 2045.
- Next slide, please.
- Okay. Assembly Bill 525 became effective
- 13 January 1st of this year and set the analytical
- 14 framework for offshore wind energy development off the
- 15 California coast in federal waters. AB 525 tasks the
- 16 CEC, in coordination with an array of specified local,
- 17 state, and federal partners, and with input from
- 18 stakeholders, to develop a strategic plan for offshore
- 19 wind energy developments installed off California in
- 20 federal waters by June 30th, 2023.
- 21 In enacting 525, the legislature found and
- 22 declared the following. If developed and deployed at
- 23 scale, the development of offshore wind energy can
- 24 provide economic and environmental benefits to the state
- 25 and the nation. Offshore wind can advance California's

- 1 progress towards its statutory renewable energy and
- 2 climate goals. Diversity in energy resources and
- 3 technology lowers the overall cost of offshore wind and
- 4 can add resource and technology diversity to the state's
- 5 energy portfolio.
- 6 Offshore wind energy development presents an
- 7 opportunity to attract investment capital and to realize
- 8 community economic and workforce development benefits in
- 9 California, including the development and preservation
- 10 of a skilled and trained construction workforce to carry
- 11 out projects, long-term job creation, and development of
- 12 an offshore wind energy supply chain.
- Offshore wind can contribute to a diverse,
- 14 secure, and reliable, and affordable renewable energy
- 15 resource portfolio to serve the electricity needs of
- 16 California rate payers and improve air quality,
- 17 particularly in disadvantaged communities. Offshore
- 18 wind should be developed in a manner that protects
- 19 coastal and marine ecosystems. And finally, investments
- 20 in offshore wind energy development can offer a career
- 21 pathway and workforce training in clean energy
- 22 development.
- Next slide, please.
- Okay. In addition to developing the strategic
- 25 plan, AB 525 includes interim work products or reports

- 1 to inform the plan. These include evaluating and
- 2 quantifying the maximal feasible capacity of offshore
- 3 wind to achieve reliability, rate payer, employment, and
- 4 decarbonization benefits, and establishing megawatt
- 5 offshore wind planning goals for 2030 and 2045. The CEC
- 6 established the planning goals in August of this year,
- 7 which I'll describe the next slide.
- 8 AB 525 also required that on or before
- 9 December 31st, the CEC shall complete and submit to
- 10 CNRA, and relevant fiscal and policy committees, a
- 11 preliminary assessment of economic benefits of offshore
- 12 wind as they relate to seaport investments and workforce
- 13 development needs and standards, and a permitting
- 14 roadmap, which is our workshop this afternoon. This
- 15 morning we're presenting the preliminary assessment of
- 16 economic benefits. And again, this afternoon we'll have
- 17 another workshop on the permitting roadmap.
- 18 So next slide, please.
- 19 Okay. In August 2022, the CEC adopted the
- 20 offshore wind planning goals of two to 5,000 megawatts
- 21 by 2030, and 25,000 megawatts by 2045. These goals were
- 22 established for the purpose of guiding the development
- 23 of the strategic plan, including informing the plan to
- 24 improve waterfront facilities to support offshore wind
- 25 deployment.

- 1 Next slide, please.
- 2 And so, some additional requirements. AB 525
- 3 further required the CEC to perform analysis that would
- 4 in inform the strategic plan. These include identifying
- 5 suitable sea space for wind energy areas in federal
- 6 waters sufficient to accommodate the offshore wind
- 7 planning goals, develop a plan to improve waterfront
- 8 facilities that could support a range of floating
- 9 offshore wind development activities, including
- 10 construction and staging, manufacturing, assembly and
- 11 operations and maintenance.
- 12 And finally, assess the transmission
- 13 investments and upgrades necessary, including potential
- 14 sub-sea transmission options to support the 2030 and
- 15 2045 offshore wind planning goals. So, with that, let
- 16 me turn it over to Paul Deaver to present the report.
- 17 Paul, are you here?
- MR. DEAVER: Hello? My audio good?
- 19 MR. BARTRIDGE: I can hear you. There you go.
- 20 MR. DEAVER: All right, perfect
- 21 MR. BARTRIDGE: Take it away. Paul
- MR. DEAVER: Can we move on to the next slide
- 23 please?
- 24 Thank you, Jim. Good morning, everyone. My
- 25 name is Paul Deaver. I am in the Siting, Transmission,

- 1 and Environmental Protection Division on the offshore
- 2 wind team. Today I'm going to present the Preliminary
- 3 Assessment of Economic Benefits From offshore Wind, as
- 4 required by AB 525. Specifically, AB 525 section
- 5 25981.3d requires on or before December 31st, 2022, the
- 6 commission shall complete and submit to the Natural
- 7 Resources Agency and the relevant fiscal and policy
- 8 committees of the legislature, a preliminary assessment
- 9 of the economic benefits of offshore wind as they relate
- 10 to seaport investments in workforce development needs
- 11 and standards.
- I will present the potential economic
- 13 development opportunities that could be realized from
- 14 developing floating offshore wind. I will also discuss
- 15 experiences from fixed bottom offshore wind development
- 16 on the East Coast.
- Next slide, please.
- 18 Before getting into the potential economic
- 19 benefits of offshore wind, I will discuss the role that
- 20 seaports can play. Simply, seaports can be defined as a
- 21 harbor where ships are docked and facilities where goods
- 22 are loaded, unloaded, and transported to other uses.
- 23 The American Society of Civil Engineers 2021
- 24 Infrastructure Report Card shows that the nation's more
- 25 than 300 coastal and inland ports are significant

- 1 drivers of the US economy, supporting almost 31 million
- 2 jobs in 2018, and 26 percent of total gross domestic
- 3 product.
- 4 Some ports include multiple terminals,
- 5 including industry specific terminals, piers, wharves,
- 6 yards, marinas, deep water channels, and sheltered
- 7 harbors. For California ports, the port authorities
- 8 that comprise the California Association of Port
- 9 Authorities are responsible for handling 40 percent of
- 10 all containerized imports, and 30 percent of all exports
- 11 in the US.
- Next slide. please.
- Seaports, or ports, are essential for the
- 14 development of a new offshore wind industry in
- 15 California and will also be an important driver of
- 16 potential economic benefits, including job creation and
- 17 economic growth opportunities. Ports have the potential
- 18 to serve as strategic hubs to support a workforce that
- 19 can assemble, fabricate, install, and operate and
- 20 maintain offshore wind turbines and related components.
- 21 Initially, California ports may not be able to
- 22 handle all the required activities to support industry
- 23 development, and significant investment is required to
- 24 develop these offshore wind port facilities. These
- 25 facilities must be able to support the construction and

- 1 transport of floating offshore wind turbines. Floating
- 2 offshore wind turbines are made up of components larger
- 3 than any now used or assembled at California ports, so
- 4 their construction and maintenance will require new
- 5 configurations of ports and port facilities.
- 6 The offshore wind industry will require port
- 7 facilities with sheltered harbor areas, large lay-down
- 8 areas, deep navigable waters, and heavy load capacity.
- 9 Wet storage areas will be required within port
- 10 facilities as a place for the floating foundations or
- 11 integrated turbines can be safely moored until they can
- 12 be towed out to their generation sites.
- Some of the types of activities at ports that
- 14 support offshore wind. Manufacturing and fabrication
- 15 includes receiving raw materials via road, rail, or
- 16 waterborne transport, creating larger components in the
- 17 offshore wind supply chain, and exporting the completed
- 18 components via waterborne transport. Construction
- 19 includes construction and commissioning of the offshore
- 20 wind farm. Assembly activities include receiving,
- 21 staging, and storing offshore wind components, and
- 22 assembly of the floating turbine system for towing out
- 23 to the offshore wind area. Operations and maintenance
- 24 during the operation period of the offshore wind farm
- 25 include operation and maintenance visits and

- 1 inspections, and wind turbine servicing and repair work.
- 2 Next slide.
- 3 A California offshore wind industry could
- 4 produce significant economic benefits for California,
- 5 including creating a wide range of good paying jobs that
- 6 require skills, training and education. Most jobs would
- 7 likely be in the supply chain and manufacturing sectors,
- 8 providing long-term skilled position for Californians.
- 9 Port and waterfront investments can serve as a
- 10 significant economic driver to local regions and the
- 11 state, potentially resulting in hundreds of millions of
- 12 dollars in new economic activity, particularly in supply
- 13 chain and manufacturing. Also, investment in spending
- 14 related to port and workforce development could generate
- 15 significant tax revenues at all levels of government
- 16 including state, county, and city or local levels.
- Next slide please.
- 18 One of the first priorities in developing the
- 19 Preliminary Assessment of Economic Benefits was to have
- 20 a definition for economic benefits. To do this, we
- 21 reviewed definitions of economic benefits through our
- 22 literature review, including applications of economic
- 23 benefits in past CEC reports and programs. Based on the
- 24 information reviewed and how we have seen the term
- 25 economic benefits applied in the past, for purposes of

- 1 the preliminary assessment, staff is construing economic
- 2 benefits to mean any benefit that can be quantified in
- 3 terms of the money that it generates, such as net
- 4 income, revenue, profit, and cash flow. Some common
- 5 measures for economic benefits include gross domestic
- 6 product and gross state product, labor income, and wages
- 7 from the jobs created, economic output, and tax revenue
- 8 generated.
- 9 Next slide.
- In addition to defining economic benefits,
- 11 staff determine the types or scope of benefits that
- 12 would be studied in this preliminary assessment. CEC
- 13 staff reviewed studies on offshore wind to better
- 14 understand the scope of potential economic benefits and
- 15 how they're considered. The studies generally consider
- 16 the following types of economic benefits from offshore
- 17 wind. Direct benefits come from product development
- 18 benefits from offshore wind activities that are directly
- 19 related to the port operations.
- 20 Examples include construction activities,
- 21 assembly of offshore wind platforms, towers, and blades,
- 22 operation and maintenance of the offshore wind
- 23 resources. Indirect benefits are benefits related to
- 24 economic growth and upstream industries spurred by
- 25 spending at the port for offshore wind. These can

- 1 include benefits from supply chain development and
- 2 component manufacturing. An example, a regional asphalt
- 3 provider is hired to provide road access to a
- 4 specialized wind port. These benefits are not directly
- 5 related to offshore wind operations at the port.
- Finally, we have induced benefits, which are
- 7 ripple or multiplier effects that occur at all points in
- 8 the supply chain from both direct and indirect impacts.
- 9 Examples here include extra spending in port areas from
- 10 increased wage earnings such as those at restaurants or
- 11 local businesses offshore. Offshore wind can create
- 12 economic benefits in both the short term and the long
- 13 term, where short term is until construction is
- 14 complete.
- 15 Examples include construction upgrades to
- 16 existing ports, and construction assembly, staging, and
- 17 integration of offshore wind energy. Long-term economic
- 18 benefits can span the life of the offshore wind plant.
- 19 This could be 25 to 30 years. These include operations
- 20 and maintenance, and manufacturing and supply chain.
- 21 There is some uncertainty around the amount of
- 22 economic benefits and when they occur. Economic
- 23 benefits depend on a number of variables, such as port
- 24 upgrade needs and costs, how much and how fast offshore
- 25 wind projects, ports, and the supply chain are built.

- 1 The amount of domestic versus foreign, or imported
- 2 content, tax incentives, and government support, and
- 3 wind turbine size and technology changes.
- 4 Next slide, please.
- 5 Staff reviewed several studies to understand
- 6 the potential economic benefits associated with port
- 7 investments and workforce development needs to support
- 8 offshore wind energy. The studies made various
- 9 assumptions about how much and when offshore wind
- 10 capacity is built, sourcing of the content, domestic
- 11 versus foreign, or imported, scope of the supply chain,
- 12 technology and geographical scope of the economic
- 13 benefits. The studies indicate that to realize economic
- 14 benefits of offshore wind, it must be developed at
- 15 scale, and will require ports with sufficient capacity
- 16 to meet industry needs, which requires investment.
- I will not go over all the studies, but I'll
- 18 highlight two of them. One recent study by the
- 19 California Polytechnic State University related to
- 20 construction of a specialized offshore wind port in San
- 21 Louis Obispo County, estimated local economic benefits
- of over 2 billion and the creation of nearly 12,000
- 23 full-time construction jobs over the project duration.
- 24 Although California's 2030 planning goal is
- 25 two to five gigawatts, a recent study by the USC

- 1 Schwarzenegger Institute estimated that total annual
- 2 jobs associated with the offshore wind industry may be
- 3 as great as 5,000 by 2030 for three gigawatts of
- 4 offshore wind. And by 2040 and beyond, this could
- 5 increase up to 13,000 jobs for 10 gigawatts of offshore
- 6 wind capacity. These estimates are preliminary. They
- 7 are a starting point for additional analysis.
- 8 Next slide please.
- 9 Port and waterfront facilities are critical
- 10 for developing a domestic offshore wind industry
- 11 deploying a nascent technology, and will likely require
- 12 significant investments to meet the AB 525 megawatt
- 13 planning goals. California has started making strategic
- 14 investments to prepare ports for offshore wind.
- 15 In March of this year, the CEC approved a
- 16 \$10.45 million grant to the Humboldt Bay Harbor
- 17 Recreation and Conservation District to support the
- 18 development of a new multipurpose offshore wind marine
- 19 terminal at the port of Humboldt. The grant supports
- 20 environmental reviews and engineering design.
- In September of this year, AB 209 authorized
- 22 the CEC to create and administer a new program to
- 23 support offshore wind infrastructure improvements that
- 24 advance the capabilities of California ports, harbors,
- 25 and other waterfront facilities. This will support the

- 1 buildout of offshore wind facilities and maximize the
- 2 economic and environmental benefits of an offshore wind
- 3 industry in California. As part of AB 209, the 2022-
- 4 2023 state budget appropriated \$45 million to the CEC
- 5 for this program, which will be developed in 2023.
- 6 Next slide, please.
- 7 Fixed bottom offshore wind has been
- 8 commercially deployed on the East Coast, which is more
- 9 mature than the floating offshore wind technology
- 10 required on the West Coast. New Jersey has allocated
- 11 over \$500 million in public funding to develop the New
- 12 Jersey wind port, which will be the first purpose-built
- 13 offshore wind marshaling and manufacturing port in the
- 14 us.
- 15 The New Jersey wind port is expected to create
- 16 over 1,000 jobs and \$500 million in economic output
- 17 during construction using union workers and targeted
- 18 hiring practices. The New Jersey wind port is expected
- 19 to support manufacturing, construction, and operations
- 20 and maintenance, and produce thousands of jobs per year
- 21 and up to \$500 million in economic output per year.
- 22 Construction started in late 2021 and the first phase of
- 23 the New Jersey wind port is expected to be completed in
- 24 2024.
- New York assessed existing ports and

- 1 infrastructure to understand which ports could support
- 2 construction and maintenance of offshore wind energy and
- 3 found that most port locations will need upgrades. In
- 4 2022, the New York governor announced a \$500 million
- 5 investment in offshore wind port infrastructure and
- 6 supply chain development. This \$500 million investment
- 7 is expected to leverage more than \$2 billion in private
- 8 capital while creating more than 2000 jobs.
- 9 In Maine, an initiative was launched to
- 10 explore development of floating offshore wind energy in
- 11 the Gulf of Maine. In August 2021, the Port of Virginia
- 12 secured a \$20 million federal grant to upgrade the
- 13 Portsmouth Marine Terminal. Port construction and
- 14 readiness is expected to create 900 direct and indirect
- 15 jobs between 2020 and 2026, and annual operations and
- 16 maintenance of the offshore wind plants will support
- 17 1,100 direct and indirect jobs.
- 18 These states have also invested in workforce
- 19 training and development. Based on the studies, it is
- 20 clear that a comprehensive workforce is needed to
- 21 support offshore wind. This will require significant
- 22 investment to capture workforce benefits.
- Next slide.
- 24 A wide range of skill sets and occupational
- 25 types will be required for the offshore wind workforce.

- 1 These include construction, manufacturing, engineering,
- 2 operations and maintenance, sales, and maritime
- 3 services. Many other jobs will also be needed, such as
- 4 longshoreman, and tugboat, and other watercraft
- 5 operators. Creating a durable domestic floating
- 6 offshore wind industry in California can provide good
- 7 paying jobs and career paths for Californians,
- 8 particularly those in communities near ports and
- 9 waterfront facilities.
- 10 Most of the new offshore wind related
- 11 workforce will require training and or certification
- 12 that matches the pace of deployment for offshore wind,
- 13 particularly for construction and manufacturing. Based
- 14 on a 2022 NREL study, most of the jobs created in the
- 15 offshore wind industry will be supply chain and
- 16 manufacturing related. Supply chain and manufacturing
- 17 jobs include regional professionals, factory level
- 18 management, design and engineering, quality and safety,
- 19 factory level workers, and facilities maintenance.
- Next slide please.
- 21 California is pursuing recent federal funding
- 22 made available by the Inflation Reduction Act of 2022,
- 23 the Infrastructure Investment and Jobs Act, along with
- 24 Department of Energy funding to support offshore wind
- 25 development and investment in local floating offshore

- 1 and supply chains. These programs include incentives
- 2 and tax credits including production and investment tax
- 3 credits, as well as competitive grants to support
- 4 offshore wind.
- 5 These include a new tax credit for
- 6 manufacturers of wind components and specialized
- 7 offshore wind installation vessels that are produced
- 8 domestically. An investment tax credit for offshore
- 9 wind up to 30 percent is available for projects that pay
- 10 a prevailing wage and meet registered apprenticeship
- 11 requirements, and competitive grants for modernization
- 12 and expansion of US ports. The US Department of Energy
- 13 FLOWIN prize investment targets opportunities to grow
- 14 the domestic manufacturing and supply chain capabilities
- 15 to support floating offshore wind.
- Next slide, please.
- 17 The preliminary assessment report has been
- 18 posted to the CEC docket. As Jim mentioned, comments
- 19 are due by January 9th, 2023. And based on the comments
- 20 and feedback, this report will be finalized and then
- 21 presented for adoption at a CEC business meeting in
- 22 January. The Preliminary Assessment of Economic
- 23 Benefits will inform the AB 525 offshore wind strategic
- 24 plan, which is due by June 30th, 2023.
- Next slide, please.

- 1 That concludes my presentation. I'm happy to
- 2 answer any questions. I'll turn it back over to
- 3 Rachel.
- 4 MS. MACDONALD: Thank you, Jim and Paul, for a
- 5 comprehensive overview of the draft report. We're now
- 6 going to spend some time here for questions and answers
- 7 on the presentation before we move to public comment.
- 8 Please ask questions specific to the report we just
- 9 presented. If you have comments, please hold them for
- $10\,$ the public comment period. Both Jim and Paul are
- 11 available for your questions, and we can start this
- 12 now.
- MS. ANDERSON: If you have a question, please
- 14 raise your hand, use the raise hand function. It should
- 15 be at the bottom of your screen. If you are calling in,
- 16 that is a star-nine to raise your hand and a star-six
- 17 will allow you to unmute once we notify you that your
- 18 line is available to speak.
- I am currently seeing no raised hands. Oh, we
- 20 have one. John Reed, your line is open. You should be
- 21 able to unmute yourself.
- MR. REED: Okay. Hello everybody. You hear
- 23 me?
- MS. ANDERSON: Yes.
- 25 MR. REED: I didn't want to be the first one

- 1 to talk, but that's okay. I'm engineer in Santa
- 2 Barbara, and I submitted a question back in October at
- 3 one of your workshops. Before I ask my question, I just
- 4 want to thank all the people that must have been
- 5 involved, you know, probably hundreds of people to put
- 6 this report together and continue the offshore wind
- 7 momentum.
- 8 But I was asking last October if this is the
- 9 forum, or the group of people, that will assess a
- 10 slightly different alternative that could augment
- 11 seaports. And that's doing some of the final assembly
- 12 at sea with these floating ports. They're quite large,
- 13 but just wondering if that's something that this team or
- 14 good California government officials and other smart
- 15 people can look at. I've got a pitch that I could even
- 16 share
- 17 MR. BARTRIDGE: I was having a hard time
- 18 hearing your question. Can you repeat the last part? I
- 19 apologize for that.
- MR. REED: Oh, no problem. Last October, I
- 21 asked if this assessment can include an alternate
- 22 solution. And that is doing some of the final assembly
- 23 at a floating port. Quite large structure, think of oil
- 24 and gas, you know, with hundreds of people on a floating
- 25 structure, but using that arena to do the work that's

- 1 needed to put the large structures together.
- 2 MR. BARTRIDGE: So I quess I'd say to that is
- 3 the port work is ongoing and there's alternative -- the
- 4 Alternative Port Study is out there. What we tried to
- 5 look at in this report is the potential economic
- 6 benefits of port work and workforce development. It's -
- 7 I don't think that we had an example of a floating
- 8 port to look at, so I don't exactly know how to respond
- 9 to your question other than we could take it into
- 10 consideration. Apologize, this is the first time I've
- 11 heard this comment.
- MR. REED: Okay. Yeah, it was last October
- 13 31st in one of your other workshops, but I can send it
- 14 to you or whoever.
- 15 MR. BARTRIDGE: Yeah, if you could just drop
- 16 it in with the public comments or in with the letters.
- 17 You know, we're expecting to receive public comments
- 18 back by January 9th. So, if you drop that in, we'll take
- 19 a look at it.
- MR. REED: Okay. Thank you, Jim. Thanks.
- 21 MR. BARTRIDGE: Good, thank you very much.
- MS. ANDERSON: Alright, thank you. And the
- 23 next hand we have raised is Karen Villatoro. I hope I
- 24 said that correctly. You should be able to unmute
- 25 yourself. Karen?

- 1 MS. VILLATORO: Hi, good morning. Can you hear
- 2 me?
- 3 MS. ANDERSON: Yes, I can.
- 4 MS. VILLATORO: Hi. So, thank you so much for
- 5 this wonderful presentation. I was just curious to ask
- 6 a little bit more about the definition of economic
- 7 benefits as you've presented them here. I'm wondering
- 8 if there would be any consideration of benefits that
- 9 were perhaps not necessarily monetary, but can still be
- 10 derived.
- 11 So, I'm thinking of those kinds of benefits,
- 12 like quality-of-life adjustments for things like, you
- 13 know, cleaner air because you're integrating some kind
- 14 of alternative energy source. Or even taking a look at
- 15 the distribution of economic benefits in this climate of
- 16 awareness with respect to the flows of the benefits
- 17 associated with any projects to, you know, communities
- 18 of color or disadvantaged communities.
- MR. DEAVER: Thank you for your comment. So,
- 20 for this report, we wanted to go back to the -- what was
- 21 in AB 525 and focus on what they were asking. There are
- 22 definitely other benefits associated with offshore wind
- 23 -- GHG benefits, energy reliability, but please submit
- 24 your comment. We are going to, you know, we'll consider
- 25 these when we're making the strategic plan over the next

- 1 few months, but for this report it was very focused on
- 2 what the AB 525 was asking.
- 3 MS. ANDERSON: Okay, thank you so much. If
- 4 anyone else has a question they'd like to ask for this,
- 5 regarding this report and the presentation that we had
- 6 today, please raise your hands. If you're on the phone,
- 7 again, that's the star-nine. And I'm seeing no more
- 8 raised hands. Okay.
- 9 MR. BARTRIDGE: Okay, so if questions and
- 10 answers is over with, then we're moving on to public
- 11 comment.
- 12 MS. MACDONALD: Yes, this is Rachel McDonald.
- 13 And that wraps up our question-and-answer period. We'll
- 14 now move to Dorothy Murimi for the public comment
- 15 portion of our agenda.
- MS. MURIMI: Thank you, Rachel. So, for
- 17 individuals who'd like to make a comment, once again,
- 18 utilize the raise hand feature if you're on Zoom, looks
- 19 like an open palm. And if you're on the phone, press
- 20 star-nine to raise your hand and star-six to unmute on
- 21 your end. Once you're called on, please state and spell
- 22 your name, and give your affiliation, if any, for the
- 23 record. Folks will have three minutes or less per
- 24 person, and one person per organization.
- 25 I'll call out names. We'll start with Marvin

- 1 Pineda. Apologies if I've misstated your name. Please
- 2 state, spell your name, give your affiliation. You may
- 3 begin your comment.
- 4 MR. PINEDA: Yeah, good morning. Thank you
- 5 for having this workshop. Marvin Pineda with California
- 6 Advocacy on behalf of International Longshore and
- 7 Warehouse Union representing thousands of workers at
- 8 California ports, or near ports and through different
- 9 industries in California. We want to thank the CEC
- 10 Commission and staff for including the longshore
- 11 workforce as part of developing the offshore wind
- 12 industry. We strongly believe that the IOW can play a
- 13 critical role in ensuring that offshore wind energy
- 14 jobs, from turbine unloading to offshore wind platform
- 15 maintenance, and barge transport are safe and well-
- 16 paying jobs.
- We are committed to achieving a just
- 18 transition for workers currently employed at the ports
- 19 who deserve the opportunity to participate in the new
- 20 green economy. We do not want to see well-paying jobs
- 21 displaced, or communities that are at ports that
- 22 contribute to the local business, as mentioned by the
- 23 presenter, to not be part of this industry.
- For over three decades, longshore worker
- 25 members in Vancouver, Washington, Longview, Portland,

- 1 Oregon, and Stockton, California have played a critical
- 2 role in unloading and transporting components for
- 3 massive onshore wind turbines up and down the west coast
- 4 of the United States. We look forward to working with
- 5 the California Energy Commission, all stakeholders,
- 6 business, community groups, and labor unions to
- 7 implement AB 525, and to ensure that all projects are
- 8 successful so that we can move California forward.
- 9 Thank you.
- MS. MURIMI: Thank you for your comment.
- 11 Next, we'll move to Manley McNinch. Please state and
- 12 spell your name, give your affiliation, if any. You may
- 13 begin your comment.
- MR. MCNINCH: Good morning. Manley McNinch,
- 15 M-A-N-L-E-Y, M-C, capital N-I-N-C-H. I am a special
- 16 representative for the Southwest Mountain States
- 17 Regional Council of Carpenters. And just like to thank
- 18 you, Mr. Deaver and Bartridge, for the report they gave
- 19 this morning; a lot of good information was in it.
- 20 We're definitely making progress on the requirements for
- 21 hiring and the good paying jobs in this area.
- 22 And one thing I'd like to hear more stressing
- 23 on would be for local hire. If we don't get very sound
- 24 solid inform-- wording into these documents about local
- 25 hire, a lot of these jobs will probably go out of the

- 1 area. A lot of the developers and stuff will be most
- 2 likely be wanting to bring in a good portion of their
- 3 workforce from out of the area, and that'd be a real
- 4 disservice to the local.
- 5 A lot of the cities and stuff in the area of
- 6 this Morro Bay project are underserved, and it's-- be a
- 7 shame to see too many of these jobs go out of the area.
- 8 Again, thank you for all the work you've been doing.
- 9 Please consider putting stronger language in for local
- 10 hire. Thank you.
- MS. MURIMI: Oh, apologies. That's Nancy
- 12 Kirschner Rodriguez.
- MS. KIRSHNER-RODRIGUEZ: Yes.
- MS. MURIMI: Please -- yes. Please state,
- 15 spell your name for the record, and you may begin your
- 16 comment.
- MS. KIRSHNER-RODRIGUEZ: Great, thank you.
- 18 Good morning. Nancy Kirshner-Rodriguez. So, N-A-N-C-Y,
- 19 K-I-R-S-H-N-E-R, and then hyphen Rodriguez, R-O-D-R-I-G-
- 20 U-E-Z. I am with the Business Network for Offshore
- 21 Wind. We are a national non-profit organization,
- 22 member-based companies, unions, researchers, everything
- 23 along the supply chain from small welding companies to
- 24 the developers. And I would like to thank the Energy
- 25 Commission for this work. It's been a pleasure for the

- 1 business network to provide information to see the
- 2 reports that you are utilizing, which include work that
- 3 we have proudly done with the National Renewable Energy
- 4 Lab.
- 5 And I want to just mention that last week
- 6 following the auction, the Business Network was very
- 7 pleased to host our first supplier day based in Southern
- 8 California. We had a terrific turnout of interested
- 9 companies and individuals and had a really robust
- 10 agenda. And I will happily provide information from
- 11 that to the Energy Commission, and we look forward to
- 12 continuing to partner as we work with all of you to
- 13 build out a localized supply chain. Thank you.
- MS. MURIMI: Thank you. Next, we have Michael
- 15 Monagan, followed by Adam Stern. Please state, spell
- 16 your name, give your affiliation if any. You may begin
- 17 your comment.
- MR. MONAGAN: Good morning. Thank you. It's
- 19 Mike Mongan, M-O-N-A-G-A-N. I'm representing the
- 20 California State Building and Construction Trades
- 21 Council, over 500,000 men and women in the construction
- 22 industry, including 73,000 in our state approved
- 23 apprenticeship programs. The building trades are
- 24 prepared to be a full partner in offshore wind
- 25 development, providing skilled and trained workers

- 1 needed to support seaport investment and workforce
- 2 development, including getting locals into our
- 3 apprenticeship programs. Thank you.
- 4 MS. MURIMI: Thank you. Next, we have Adam
- 5 Stern, followed by R-O-D-A, Roda. Please state, spell
- 6 your name, Adam, and you may begin your comment.
- 7 MR. STERN: Thanks very much. I'm Adam Stern,
- 8 that's S-T-E-R-N, with Offshore Wind, California, a
- 9 trade group that represents the offshore wind industry
- 10 in our state. I want to begin by thanking the staff,
- 11 the commissioners and other state agencies for the
- 12 continuing work that's underway on the essential steps
- 13 for realizing California's planning goals to add
- 14 offshore wind to its diverse clean power portfolio, and
- 15 generate up to five gigawatts of offshore wind by 2030,
- 16 and a nation leading 25 gigawatts by 2045.
- Just two weeks ago, the Bureau of Ocean Energy
- 18 Management successfully concluded its initial auction
- 19 that identified five provisional lease holders and made
- 20 California the big winner in this first lease sale for
- 21 the state's multi-gigawatt floating offshore wind
- 22 resource. The auction was great news for California's
- 23 offshore wind industry, its workers, and for electricity
- 24 rate payers. It may have been the most consequential
- 25 milestone yet for establishing California, and the US as

- 1 a whole, as global leaders in going big on floating
- 2 offshore wind.
- 3 To make that a reality, the CEC is working
- 4 with other state and local agency staff and leaders on
- 5 what it will take to bring California's offshore wind
- 6 online following the landmark AB 525 law signed by
- 7 Governor Newsom last year. And I just want to add to
- 8 thank the CE staff for this excellent report. Your
- 9 coverage of the seaport investments that have already
- 10 been initiated on the East coast, the plans for doing
- 11 similar investments in California, and articulating
- 12 what's going to be required in that area to realize the
- 13 promise of offshore wind.
- 14 And then similarly, the descriptions of the
- 15 workforce development, the jobs potential for offshore
- 16 wind, the summary of all of the reports that have
- 17 already been issued, I think is an excellent background
- 18 from which to build going forward. And our organization
- 19 and the offshore wind industry in California looks
- 20 forward to working with CEC in the coming months as you
- 21 build out this report and develop the recommendations
- 22 necessary to make the very large investments still
- 23 required to make offshore wind a reality for California.
- 24 Thank you very much.
- 25 MS. MURIMI: Thank you. Next, we have R-O-D-

- 1 A. Roda, please state spelling your name, give your
- 2 affiliation if any. Once again for individuals that are
- 3 calling in, please use the raise-hand. Oh oh, sorry.
- 4 Please use -- press star-nine to raise your hand and
- 5 star-six to unmute on your end. And folks on Zoom, use
- 6 a raise hand feature, looks like an open palm. You may
- 7 begin your comment. Roda.
- 8 MR. CONROY: Yeah. Hi, thanks. My name is
- 9 Mike Conroy from the Responsible Offshore Development
- 10 Alliance, a collection of fishing community members
- 11 across the nation, including California.
- 12 The report does talk of the economic benefits
- 13 of offshore wind but fails to discuss the costs or
- 14 losses that will result from offshore wind. Excluding
- 15 references in the glossary, fishing is mentioned twice
- 16 in passing. As BOEM and others have stated, floating
- 17 offshore wind farms will functionally bar most if not
- 18 all fishing operations in areas that are very important
- 19 to our small businesses, and the state's seafood
- 20 economy. And we agree.
- 21 The draft report mentions four types of
- 22 economic benefits: direct, indirect, induced, and tax
- 23 revenues. I want to take a moment to briefly describe
- 24 some of the economic losses that will result. Direct
- 25 losses, there will be job losses. Small family owned

- 1 commercial and charter boat businesses will be
- 2 challenged to weather the storm, and some won't. Some
- 3 may have to relocate their operations somewhere else in
- 4 California, assuming that they can, or most likely out
- 5 of state.
- In 2019 alone, the last year for which data is
- 7 publicly available in Department of Efficient Wildlife's
- 8 website, California seafood producers landed 20 million
- 9 pounds of seafood in the Eureka port complex with an x-
- 10 vessel value of 38.6 million. This does not account for
- 11 the very real possibility of dramatic impacts to the
- 12 marine ecosystem. As shown in a November 24th study
- 13 entitled, Offshore Wind Farms Are Projected to Impact
- 14 Primary Production and Bottom water Deoxidization in the
- 15 North Sea.
- 16 With regard to indirect, there will once again
- 17 be job losses -- vessel crew members, net trap
- 18 manufacturers, et cetera. There are real concerns about
- 19 increased competition for limited harbor space.
- 20 Questions remain how transient vessels will be treated.
- 21 Will there be sufficient space to occupy seasonal
- 22 fishing operations?
- In terms of induced costs, once again there
- 24 will be job losses. Fishing community members, be it
- 25 processors, fish mongers who sell locally harvested

- 1 seafood, marine mechanics, gear shops, tackle shops are
- 2 all dependent on our operations. This makes up a
- 3 significant portion of the seafood economy. As we
- 4 mentioned above, x-vessels revenues of 36.6 mil in the
- 5 Eureka port complex in 2019. Assuming a conservative
- 6 downstream multiplier of five times, that is roughly 200
- 7 million a year.
- 8 The BOEM leases off California are for 33
- 9 years once operations commence. That represents an
- 10 opportunity cost of roughly \$6.5 billion in today's
- 11 dollars to the North Coast alone over the lease term.
- 12 For the vast majority of Californians, the only real
- 13 access they have to the living marine resources off the
- 14 California coast is via the seafood we harvest for their
- 15 benefit. Reducing or eliminating our ability to serve
- 16 our fellow citizens, many of whom choose locally
- 17 harvested seafood because they can be confident that
- 18 it's sustainably sourced, will bear an immeasurable
- 19 cost.
- 20 And then finally, tax revenues. In addition
- 21 to lost income, sales and use, property, and other tax
- 22 revenue from the fishing activities, the Department of
- 23 Fish and Wildlife will be directly impacted by the loss
- 24 of landing tax revenues. Thank you.
- MS. MURIMI: Thank you. Next, we'll have

- 1 Chris Voss. Please state, spell your name, give your
- 2 affiliation, if any. You may begin your comment.
- 3 MR. VOSS: --the Commercial Fisherman of Santa
- 4 Barbara. And I'd like to support the comments of RODA
- 5 and Mike Conroy and add that our concerns are around the
- 6 big picture with respect to the economic and
- 7 environmental impacts due to offshore wind development.
- 8 While we recognize that the ports are anxious
- 9 for a renewed economic activity of associated with that,
- 10 with offshore wind, we need to analyze (AUDIO CUT OUT)
- 11 in detail the costs as delineated by the (AUDIO CUT
- 12 OUT). Our concern is that the state is going to accept
- 13 a significant financial liability associated with an
- 14 incredibly expensive electricity. And so, as rate
- 15 payers, we're going to see what will be costly
- 16 electricity that we collectively will be subsidizing.
- 17 Plus, there'll be significant environmental impacts that
- 18 are now beginning to be analyzed and understood.
- 19 So, I urge the Energy Commission to not just
- 20 look at the economic benefits but also comprehensively
- 21 try to gather together what information's available as
- 22 to what will inevitably be significant economic and
- 23 environmental impacts, before you know, charging into
- 24 this very unproven and highly experimental means of
- 25 achieving carbon neutral, environmentally friendly

- 1 energy.
- I think there's a measure of kind of hysteria
- 3 that should be kind of pushed back against, and a more
- 4 rational, analytical approach should be applied to the
- 5 situation. So those are my comments. Thank you very
- 6 much.
- 7 MS. MURIMI: Thank you. Once again, for
- 8 individuals that are calling in, press star-nine to
- 9 raise your hand and star-six to unmute. And for those
- 10 on Zoom, please use a raise-hand feature, looks like an
- 11 open palm.
- 12 And just to note a written comment, deadline
- 13 is January 9th, 2023, by close of business 5:00 PM. And
- 14 again, written comments are due, or the deadline is
- 15 January 9th, 2023, by 5:00 PM.
- 16 Seeing no more raised hands. That concludes
- 17 this public comment period. Rachel, I hand the mic back
- 18 to you.
- MS. MACDONALD: Thank you, Dorothy. I want to
- 20 close today's workshop by expressing our appreciation.
- 21 Thank you to our Offshore Wind Energy Group and our
- 22 division team: Jim Bartridge, Paul Deaver, Melissa
- 23 Jones, Hillarie Anderson, and Jack Bastida, and our
- 24 director Elizabeth Hubert. I'd also like to thank our
- 25 workshop attendees. Thank you for attending us our

1	workshop this morning. We're looking forward to your
2	continued engagement and participation as we move
3	forward with the development of the strategic plan.
4	The presentation today as well as other
5	materials from this workshop will be posted to the
6	docket. That is available on the workshop Notice as
7	well. Of course, my name is on there as well, Rachel
8	MacDonald, and you can contact me with any questions you
9	have and I'll be glad to help. That being said, we are
10	adjourned.
11	
12	(Whereupon the meeting was adjourned at 9:57
13	a.m.)
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CERTIFICATE OF REPORTER

I do hereby certify that the testimony in the

foregoing hearing was taken at the time and place therein stated; that

the testimony of said witnesses were reported by me, a certified

electronic court reporter and a disinterested person, and was under my

supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for

either or any of the parties to said hearing nor in any way interested in

the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this

28th day of December, 2022.

ELISE HICKS, IAPRT CERT**2176

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I do hereby certify that the testimony

in the foregoing hearing was taken at the

time and place therein stated; that the

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of said witnesses were transcribed

by me, a certified transcriber

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And I further certify that I am not

of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

I certify that the foregoing is a correct transcript, to the best of my ability, from the electronic sound recording of the proceedings in the above-entitled matter.

Martha L. Nelson

December 28, 2022