DOCKETED	
Docket Number:	22-BSTD-01
Project Title:	2025 Energy Code Pre-Rulemaking
TN #:	248216
Document Title:	Presentations Combined - Revised November 10, 2022 Energy Accounting Workshop
Description:	*** This document supersedes TN 247362 ***, contains the following revisions: (1) The slides have been numbered. (2) Slide 37, which had incorrectly referred to "water heating," has been updated to refer to "space heating."
Filer:	Erik Jensen
Organization:	California Energy Commission
Submitter Role:	Commission Staff
Submission Date:	12/22/2022 3:30:27 PM
Docketed Date:	12/22/2022



## **California Energy Commission**

Final Workshop: Energy Accounting for the 2025 Energy Code November 10, 2022



#### Good morning. We will begin shortly.



## **Welcome and Workshop Logistics**

Erik Jensen, California Energy Commission



- The workshop is being recorded and transcribed
- There will be two public comment periods
- Comments limited to three minutes per person or organization
- Start with name and affiliation
- The last date to submit written comments is November 24, 2022



- 1) Opening remarks by Commissioner Andrew McAllister
- 2) Energy accounting summary
- 3) Explanation of new terminology
- 4) Systemwide life cycle cost and source energy hourly factors
- 5) Public comments
- 6) Break
- 7) Weather data
- 8) Construction projections, prototypes, and period of analysis
- 9) Public comments



## **Opening Remarks**

Commissioner Andrew McAllister, California Energy Commission



## **Energy Accounting Summary**

Erik Jensen, California Energy Commission

# Energy Accounting Purpose and Background

- The Energy Commission creates Building Energy Efficiency Standards, which are required to be cost effective
- Received input on approach and best available data to support the 2025 Energy Code
- Approve hourly factors and other data used to demonstrate cost-effectiveness for the 2025 Energy Code



- November 2022: CEC workshop to finalize systemwide life cycle cost and source energy hourly factors
- January March 2023: Utility-sponsored stakeholder meetings
- July 2023: CASE Reports to CEC
- May August 2023: CEC pre-rulemaking workshops
- October 2023 January 2024: File and open rulemaking
- January June 2024: CEC rulemaking
- June 2024: 2025 Energy Code adopted
- January 1, 2026: 2025 Energy Code goes into effect



## **Energy Code Terminology**

Will Vicent, California Energy Commission



# **Systemwide Life Cycle Cost, Source Energy, and Sensitivity Analysis**

Jared Landsman, Energy and Environmental Economics, Inc.





**Snuller Price** 

**Overall E3 Lead** 

Jared Landsman

Lead Presenter & Project Manager 2025 Cycle **Michael Sontag** 

Project Manager 2022 Cycle



- Background
- Final Scenario & Methodology
- Systemwide Life Cycle Cost Hourly Factors Results
- Source Energy Hourly Factors Results
- Cost-Effectiveness Results



## Background



# Systemwide Life Cycle Cost

\$700

Systemwide Life Cycle Cost (SLCC) hourly factors are used to convert predicted site energy use to **long-term dollar costs to California's energy system**.

Since the *time* energy is used, is as important as the *amount* of energy used, these factors are generated on an **hourly basis** for a representative year and created for each of California's diverse climate zones.

### SLCC Hourly Factors Electricity Annual Average





Source Energy hourly factors are used to convert predicted site energy use to source energy. Source energy accounts for **energy losses incurred in the production, transmission, and delivery of energy to the building**. Source Energy correlates strongly with **greenhouse gas emissions**.



Long-Run Marginal Source Energy



- New Measure Proposals Used to evaluate cost-effectiveness and source energy of measures proposed for inclusion in CA Building Energy Efficiency Standards (Energy Code & CALGreen)
- Project Compliance Used to establish 'energy budgets' that must be exceeded to comply via the Energy Code performance modeling approach; compliance must be demonstrated using CEC-approved compliance software



## **Final Scenario & Methodology**





- CEC High Electrification Policy Compliance selected for 2025 hourly factors
- Includes:
  - Electricity targets from SB 100 & CPUC Rulemaking 20-05-003
  - Renewable natural gas targets from SB 1440

#### Economywide GHG Emissions w/ SB100



## Annual Load Forecast

Annual load forecast developed using weather regression of historical electric load plus new hourly transportation and building electrification load from selected demand scenario

- Significant transportation electrification and moderate building electrification from 2020-2050
- Steep decline in residential building gas consumption from 2030-2040

#### **Electricity Consumption Forecast**







- Gas throughput forecast from selected demand scenario
- Gas revenue requirements from latest utility general rate cases & 2021 IEPR
- 8% annual growth cap applied to forecasted systemwide residential gas costs





#### Statewide Revenue Requirement



#### 8% annual growth cap applied to forecasted systemwide residential gas costs



**Residential Gas Systemwide Cost Forecast** 



2025 code cycle will use 15% systemwide cost adders for residential factors

\$500 T&D Capacity \$400 **Emissions Abatement** SLCC (\$/MWh) GHG Adder \$300 Cap & Trade Emissions Ancillary Services \$200 Losses Energy \$100 iiiiiitou retail adj flat retail adj \$0 11 15 17 21 23 3 5 7 9 13 19 -TOU Energy Rate **Hour of Day** 

#### 2025 Residential Hourly Average Price and TOU Rate



2025 code cycle will use 25% systemwide cost adders for nonresidential factors





All measures for 2025 cycle will use a **30-year period of analysis** 

- Alignment with long-term energy and weather outlook
- Less vulnerable to impact of short-term trends
- All measures are evaluated over same period of analysis
- Established consistency for **compliance of mixed-used buildings**



## Systemwide Life Cycle Cost Hourly Results





Winter electric factors higher than 2022 cycle, mainly due to increases in retail adjustment and winter capacity cost (**36-75% increase** in winter electric factors)





Summer electric factors higher than 2022 cycle, mainly due to increases in retail adjustment (**13-44% increase** in summer electric factors)





Residential gas factors significantly higher than 2022 cycle, mainly due to increases in retail adjustment from high electrification (**80% increase** in residential gas factors)

2022 Res. Monthly Average Gas







Nonresidential gas factors slightly higher than 2022 cycle, mainly due to change in period of analysis (**40-50% increase** in nonresidential gas factors)

#### 2022 Nonres. Monthly Average Gas

#### 2025 Nonres. Monthly Average Gas



# Methane Leakage Emissions Abatement Cap & Trade Emissions T&D Commodity Cost Retail Adjustment



## **Source Energy Hourly Results**





## Electric source energy slightly lower than 2022 cycle, mainly due to **SB 100** and **offshore wind**





## Systemwide Life Cycle Cost Results



## **CA Building Climate Zones**

Climate Zone	Description
1	North Coastal
2	Northern Coastal Valley
3	San Francisco Bay Area and Coastal
4	Central Coastal Valley
5	Central Coastal
6	Los Angeles Coastal
7	San Diego Coastal
8	Orange County Coastal and Inland
9	North Los Angeles Inland
10	Southern California Inland
11	North Central Valley
12	Sacramento Central Valley
13	Southern Central Valley
14	High Desert
15	Low Desert
16	Mountains





- Switching from natural gas space heating baseline to electric heat pump generates SLCC savings in all climate zones, ranging from **\$200-\$16,400** per home (left graph)
- Switching from natural gas water heating baseline to electric heat pump generates SLCC savings in all climate zones, ranging from **\$5,800-\$6,600** per home (right graph)

(\$/home)

Savings

SLCC





**Climate Zone** 

#### Heat Pump Water Heating


Switching from a natural gas central water heating baseline to a central electric heat pump water heater generates SLCC savings in all 16 climate zones, ranging from **\$0.01/ft<sup>2</sup> - \$4.50/ft<sup>2</sup>** 





Switching a natural gas space heating baseline to electric air-to-water heat pump generates SLCC savings in all 16 climate zones, ranging from **\$0.05/ft<sup>2</sup> - \$0.95/ft<sup>2</sup>** 



Medium Office Heat Pump Space Heating



Lowering the window baseline U-factor from 0.30 to 0.20 generates SLCC savings in all climate zones, ranging from **\$1,300-\$8,500** per building



#### Single-Family 0.20 U-factor Windows



### Appendix





#### Change from 2022 SLCC

Metric	CZ1	CZ2	CZ3	CZ4	CZ5	CZ6	CZ7	CZ8	CZ9	CZ10	CZ11	CZ12	CZ13	CZ14	CZ15	CZ16
Average Winter Electric SLCC	39%	69%	66%	57%	52%	59%	58%	59%	59%	59%	56%	56%	57%	60%	59%	36%
Average Summer Electric SLCC	43%	24%	25%	32%	33%	32%	30%	35%	35%	35%	32%	32%	33%	36%	35%	44%
Average Winter Gas SLCC	95%	95%	95%	95%	95%	95%	95%	95%	95%	95%	95%	95%	95%	95%	95%	95%
Average Summer Gas SLCC	97%	97%	97%	97%	97%	97%	97%	97%	97%	97%	97%	97%	97%	97%	97%	97%



#### Change from 2022 SLCC

Metric	CZ1	CZ2	CZ3	CZ4	CZ5	CZ6	CZ7	CZ8	CZ9	CZ10	CZ11	CZ12	CZ13	CZ14	CZ15	CZ16
Winter Electric SLCC	39%	69%	66%	57%	52%	59%	58%	59%	59%	59%	56%	56%	57%	60%	59%	36%
Summer Electric SLCC	43%	24%	25%	32%	33%	32%	30%	35%	35%	35%	32%	32%	33%	36%	35%	44%
Winter Gas SLCC	113%	113%	113%	113%	113%	113%	113%	113%	113%	113%	113%	113%	113%	113%	113%	113%
Summer Gas SLCC	118%	118%	118%	118%	118%	118%	118%	118%	118%	118%	118%	118%	118%	118%	118%	118%



- Comments limited to three minutes per person or organization
- Start with name and affiliation
- On computer: Use the "raise hand" feature so we can announce your name and call on you. You will need to unmute yourself.
- On phone: Press \*9 to "raise your hand" and \*6 to unmute and mute



### Public Comments on Systemwide Life Cycle Cost, Source Energy, and Sensitivity Analysis

Jared Landsman, Energy and Environmental Economics, Inc.



#### **Weather Data**

Danny Tam, California Energy Commission



#### Weather Files for the 2025 Energy Code

November 10, 2022



- Development completed for new Typical Meteorological Year (TMY) weather files
  - o2000-2020 dataset
  - Life Cycle Costing hourly factors and Source Energy hourly factors completed using the new 2025 weather files

 Hourly factors have been incorporated into CBECC beta software

### **Climate Change Projected Weather**

- Data available on **Cal-Adapt** support exploration of climate change impacts in California
  - Contain the latest scientific data to support local decision making
- Existing global climate models (GCM) cannot be used directly as weather files
  - Building simulation requires hourly data
  - Most data in current GCMs has daily resolution



- Ongoing work to explore feasibility of incorporating future/projected weather data
   Identify one or more methodologies for weather fit
  - Identify one or more methodologies for weather files
    adjustment
  - Analyze impact of climate change-adjusted weather files in the Energy Code
- Results will allow CEC to make informed decision on the 2028 Energy Code



#### **Construction Projections, Prototypes, and Period of Analysis**

Rahul Athalye and Eric Shadd, NORESCO



### **Construction Forecast, Prototype Models, and Period of Analysis**

Eric Shadd, NORESCO Rahul Athalye, NORESCO Mohammad Dabbagh, NORESCO

# Prototypes and construction forecast work together





#### **2025 Construction Forecast**





- CEC Demand Analysis Office (DAO) and CA Department of Finance (DOF) provide the construction forecast
- Based on an econometric model that uses jobs and other economic parameters
- DAO forecasts nonresidential based on Dodge data
- Department of Finance (DOF) forecasts residential based on CIRB data
- Both based on construction permit data





- New approach uses same underlying data as that used by the CEC DAO
- New approach maps individual project starts to **desired** building categories
- Develop direct mapping from project starts data to prototype models
- Focused on nonresidential and highrise multifamily





Building Category	Dodge STC Name
High-rise Apartment	Apartments 5+ Units, 4+ Stories
Assembly	Airline Terminals; Arenas/Coliseums; Auditoriums; Bus, Truck and Railroad Terminals; Clubs and Lodges; Exhibition Halls; Funeral/Internment Facilities; Houses of Worship, Other Religious Bldgs; Libraries; Museums; Theaters, Miscellaneous Amusement/Recreational, Gyms/Field Houses/Indoor Pools, Bowling Alleys; Arenas/Coliseums (Non-School/Univ); Auditoriums (Non-School/College); Railroad Terminals; Religious Bldgs
Hospital	Hospitals
Hotel	Hotels/Motels 4+ Stories, Hotels/Motels 1-3 Stories
Laboratory	Laboratories/Testing/R&D
Office	Offices, 1-3 stories; Offices, 4+ stories; Banks/Financial, 1-3 stories; Banks/Financial, 4+ stories; Capitols/Court Houses/City Halls; Police/Fire Stations; Post Offices; Offices; Offices and Banks/Financial Bldgs (incl all owner)
Parking Garage	Parking Garages
Restaurant	Food/Beverage Service
Retail	Stores, Shopping Centers
School	Primary Schools; Colleges/Universities Except Community; Community Colleges; Junior High Schools; Senior High Schools; Special Schools; Vocational Schools; Schools; Schools-Educational/ Science Bldgs; Sunday Schools
Warehouse	Warehouses (Non-Refrigerated)
Controlled-environment Horticulture	Animal/Fish/Plant Facilities after 1996
Refrigerated Warehouse	Refrigerated Warehouses
Vehicle Service	Aircraft Service; Auto Service; Bus and Truck Service; Railroad/Boat/Other Vehicle Service; Truck Service
Manufacturing	All 88 STCs beginning with "Mfg"
Miscellaneous	Miscellaneous Non-Residential Buildings, Communications Buildings, Animal/Fish/Plant Facilities before 1997
Unassigned	Armories/Military Buildings

## **Developing the 2026 Forecast**



### **2026 New Construction Forecast**



■1 ■2 ■3 ■4 ■5 ■6 ■7 ■8 ■9 ■10 ■11 ■12 ■13 ■14 ■15 ■16

### **2026 Existing Buildings Forecast**



**2 3 4 5 6 7 8 9 10 11 12 13 14 15 16** 



### **Prototype Models**



## Building Prototype Models

- Intended to represent building stock, hence called "prototypes"
- Prototype models enable modeling of proposed measures and to estimate impacts on energy, TDV, HSE, and other metrics
- Enable capturing of interactive effects between measures
- Used to estimate the statewide impacts of a measure
- Focus of improvements is nonresidential and high-rise multifamily.



### **Proposed 2025 Prototypes**

2026 Forecast Building Type	2022 Prototype	2025 Prototype
High-rise Multifamily Dwelling Unit	10-story Apartment	10-story Apartment
Mid-rise Multifamily Dwelling Unit	5-story Apartment	5-story Apartment
Low-rise Multifamily	Low-rise Garden Style, Low-rise Loaded Corridor	Low-rise Garden Style, Low-rise Loaded Corridor
Single-family	Single-family	Single-family
Large Office	Large Office	Large Office
Medium Office	Medium Office	Medium Office
Small Office	Small Office	Small Office
Large Retail	Large Retail	Large Retail
Medium Retail	Medium Retail	Medium Retail
Strip Mall	Strip Mall	Strip Mall
Mixed-use Retail	Mixed-use Retail	Mixed-use Retail
Large School	Large School	Large School
Small School	Small School	Small School
Non-refrigerated Warehouse	Warehouse (no cooling)	Warehouse (cooling in Fine Storage)
Hotel	Hotel	Hotel
Assembly	Assembly (CASE Team developed)	Assembly (new)
Hospital	Hospital (CASE Team developed)	Hospital (new)
Laboratory	Laboratory ("Medium Office")	Laboratory (renamed)
Restaurant	Small Restaurant	Small Restaurant
Enclosed Parking Garage	Part of 10- and 5-story Apartment	Part of 10- and 5-story Apartment
Open Parking Garage	None	Open Parking Garage (new)
Grocery	None	None
Refrigerated Warehouse	None	None
Controlled-environment Horticulture	None	None
Vehicle Service	None	None
Manufacturing	None	None
Miscellaneous	None	None

## New Prototype: Hospital

- Incorporates HCAI, CMC, Title 24, and AIA guidelines
- Program and geometry based on DOE prototype
- Follows HCAI/CMC pressurization and exhaust flow requirements
- DCV, supply temperature reset, economizer, and other measures incorporated based on guidelines and best practices
- Specification follows Title 24 requirements, where applicable





- Not represented in any other prototype but occupies significant floor area in the building stock
- Two-way ramp with one-way floor configuration selected
- 3-stories, 91,875 sf, concrete walls
- CBECC space type: unconditioned parking zone and ramp
- Includes daylight adaptation zone, rooftop hardscape



Open Parking Garage Prototype



- Assembly building type represents religious, sports and rec, event spaces, and libraries
- Prototype to include the above spaces plus supporting spaces: office, restroom, corridor, conference room, etc.
- Geometry development underway

Dodge Building Category	Total Dodge Floor area [ksf]	Total Dodge Project Count	Average Floor Area [ksf]	Portion of Total Building Category Floor Area	
Religious	60,996	5,620	10.85	20%	
Sports & Recreation	102,107	10,072	10.14	34%	
Library	28,885	1,137	25.40	10%	
Exhibits & Events	110,231	5,223	21.11	36%	



• Warehouse – added cooling to fine storage space





- Three new prototypes
  - Hospital
  - Open Parking Garage
  - Assembly (under development)
- Revised prototypes
  - Warehouse
- Prototypes delivered as CBECC model input files (.cibd)
- Prototype models to be used with construction forecast to determine 2025 statewide savings

Final 2025 Prototypes
5-story Apartment
10-story Apartment
Low-rise Garden Style,
Low-rise Loaded Corridor
Single-family (2,100 and 2,700 sf)
Assembly (new)
Hospital (new)
Small Hotel
Laboratory (renamed)
Small Office
Medium Office
Large Office
Open parking garage (new)
Small Restaurant
Medium Retail
Large Retail
Stripmall
Mixed-use
Small School
Large School

Warehouse (cooling in Fine Storage)



### **Period of Analysis**





- In the 2022 cycle
  - 30-year period for all singlefamily and multifamily building measures
  - 30-year period for envelope measures for nonresidential buildings
  - 15-year period for all other measures for nonresidential buildings

- Limitations of previous approach:
  - 15-year period does not fully incorporate California's longterm outlook
  - Mixed-use buildings can be problematic to evaluate
  - Different measures are evaluated over different study periods



Use 30-year period of analysis to calculate cost-effectiveness of any proposed measure

- LCC analysis steps
  - 1. Calculate benefits:
    - Use 30-year LCC factors
  - 2. Calculate incremental measure costs:
    - Incremental first cost
    - Incremental maintenance cost
    - Incremental replacement cost
    - Incremental residual value
  - 3. Calculate benefit to cost ratio (B/C ratio)

#### Example measure: Mixed-Use Multifamily Buildings



- Measure: replace gas boiler serving both residential and nonresidential spaces with air-to-water heat pump (AWHP)
- New approach of using a single period of analysis simplifies cost-effectiveness calculations for this measure

## **Example Cash Flow Calculation**

- Period of analysis = 30 years
- Measure life = 20 years
- Replacement cost may be be less than first cost
- Estimate residual value (straight line depreciation used in the example)
- When B/C > 1, measure is cost-effective

Year	Incr. First Cost	Incr. Replacement	Incr. Maintenance	Incr. Residual	Total Incr. Costs	Present Value Total Costs			
0	\$1,000				\$1,000	\$1,000.00			
1			\$50		\$50	\$48.54			
2			\$50		\$50	\$47.13			
3			\$50		\$50	\$45.76			
4			\$50		\$50	\$44.42			
5			\$50		\$50	\$43.13			
19			\$50		\$50	\$28.51			
20		\$1,000	\$50		\$1,050	\$581.36			
21			\$50		\$50	\$26.88			
29			\$50		\$50	\$21.22			
30			\$50	(\$500)	(\$450)	(\$185.39)			
Total Present Value Costs \$ 2.327.70									


- 2025 Energy Code prerulemaking and rulemaking events and documents
- Docket 22-BSTD-01

### 2025 Building Energy Efficiency Standards

The Building Energy Efficiency Standards (Energy Code) apply to newly constructed buildings, additions, and alterations. It is a vital pillar of California's climate action plan. The 2025 Energy Code pre-rulemaking activities include research and gathering of information necessary to conduct a formal rulemaking proceeding.

Expand All		
Pre-Rulemaking	+	
Public Participation	+	
UPCOMING EVENTS		
Jut     Staff Workshop on Energy Accounting       18     for the 2025 Building Energy Efficiency       Standards     Standards		(

#### https://www.energy.ca.gov/programs-and-topics/programs/building-energy-efficiencystandards/2025-building-energy-efficiency

**BUILDING ENERGY EFFICIENCY** 

2025 Building Energy Efficiency Standards

Modifications to Field Verification and

2016 Building Energy Efficiency Standards Past Building Energy Efficiency Standards Climate Zone tool, maps, and information supporting the California Energy Code

Occket Log (22-BSTD-01)
Submit e-Comment (22-BSTD-01)

Online Resource Center Solar Assessment Tools

Diagnostic Testing Program Requirements 2022 Building Energy Efficiency Standards 2019 Building Energy Efficiency Standards

**STANDARDS - TITLE 24** 

# Submitting Comments

 Efiling: https://efiling.energy.ca.gov/Ecomment/Ecom ment.aspx?docketnumber=22-BSTD-01

- Email: Include docket number 22-BTSD-01 and "2025 Energy Code Accounting" in the subject line and email to <u>docket@energy.ca.gov</u>.
- Paper mail: California Energy Commission Docket Unit, MS-4 Docket No. 22-BSTD-01 715 P Street Sacramento CA 95814



## **2025 Energy Code Development**

- Javier Perez Project Manager
- Payam Bozorgchami Technical Lead, Envelope, Additions and Alterations, ADUs
- Haile Bucaneg Demand Response, Covered Process, ACM
- Muhammad Saeed Solar Photovoltaic and Energy Storage Systems
- Bach Tsan HVAC Systems, Refrigeration
- Danny Tam Weather Data, Water Heating
- Erik Jensen Energy Accounting
- Bill Pennington Senior Advisor, Efficiency Division
- Che Geiser Supervisor, Standards Tools Development Unit
- Chris Olvera Supervisor, Outreach and Education Unit
- Will Vicent Manager, Building Standards Branch
- Energy Commission email convention: firstname.lastname@energy.ca.gov



## Public Comments on Weather, Construction Projections, Prototypes, and Period of Analysis

Danny Tam, California Energy Commission Rahul Athalye and Eric Shadd, NORESCO



### **Thank You!**

