

BEFORE THE
CALIFORNIA ENERGY COMMISSION

In the Matter of:)
) Docket No. 09-IEP-IH
Preparation of the 2009)
Integrated Energy Policy Report)
(2009 IEPR))

COMMITTEE WORKSHOP ON COMBINED HEAT AND POWER

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Peter Petty CER**D-493

 **ORIGINAL**

COMMISSIONERS PRESENT

Jeffrey D. Byron, Presiding Member, IEPR Committee

Laurie ten Hope, His Advisor

Susan Brown, Advisor to Vice Chair James D. Boyd

STAFF PRESENT

Suzanne Korosec, IEPR Lead

Linda Kelly

Art Soinski

Pramod Kulkarni

Avtar Bining

ALSO PRESENT

Presenters

Ken Darrow, ICF International

Tim Lipman, UC Berkeley

Michael Stadler, Lawrence Berkeley National Laboratory
(LBNL)

Evelyn Kahl, Western States Petroleum Association (WSPA)

Michael Colvin, California Public Utilities Commission
(CPUC)

Mark Rawson, Sacramento Municipal Utilities District (SMUD)

Bob Marshall, Plumas Sierra Rural Electric Cooperative

Rod Schwass, Burns & McDonnell

David Schnaars, Environmental Strategies, Solar Turbines

Mark McDannel, Los Angeles County Sanitation District

Kathleen Ave, SMUD

Panelists

Eric Wong, Cummins

Jeff Cox, Fuel Cell Energy (Molten Carbonate Fuel Cells)

Bill Martini, Tecogen

Cheri Chastain, Sierra Nevada Brewery

Gordon R. Watson, Hitachi Global Storage Technologies, Inc.

Via WebexPublic

Curtis Seymour, California Public Utilities Commission
Marci Burgdorf, Southern California Edison
Barbara Barkovich, Barkovich & Yap, Inc.
Beth Vaughan, California Cogeneration Council (CCC)
John Redding, Arcturus Energy Consulting, Inc.
Ray Williams, Pacific Gas and Electric (PG&E)
Bob Nickeson, Alzeta Corp.
Patrick McCoy, CA Dept of General Services (DGS)

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P R O C E E D I N G S

JULY 23, 2009

9:06 a.m.

MS. KOROSSEC: Good morning, everyone. I am

Suzanne Korosec. I lead the Energy Commission's Integrated

Energy Policy Report Unit. Welcome to today's Committee

Workshop on Combined Heat and Power issues. We have a very

full agenda today, so I will keep my comments brief. Just a

few housekeeping items before we get started. The restrooms

are out the double doors and to your left, out in the

atrium. There is a snack room on the second floor at the

top of the stairs, under the white awning. And if there is

an emergency and we need to evaluate the building, please

follow the staff out the door to the park that is diagonal

from the building, Roosevelt Park, and wait there for the

all clear signal.

Today's workshop is being broadcast through our

WebEx conferencing system and we do want to remind parties

we are recording the workshop. We will make the recording

available on our website immediately after the workshop and

then we will post the transcript in about two weeks when it

becomes available.

For presenters and commenters, I want to remind

you to please speak very closely into the microphone so that

those listening in on the WebEx will be able to hear your

comments and questions clearly. During the Q&A comment

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1 periods, we will hear first from folks in the room, and then
2 we will hear from the WebEx participants. And for those of
3 you who are listening in on WebEx, if you wish to ask a
4 question, please send that question to the WebEx Coordinator
5 via the chat function and, then, during the public comment
6 periods, we will also open the phone lines for anybody who
7 wishes to speak at more length. For parties in the room
8 that wish to speak, please come up to the podium in the
9 center of the room and speak into the microphone there, and
10 it is also helpful if you can remember to give the Court
11 Reporter your business card, so we make sure that your name
12 and affiliation are captured correctly in our transcript. I
13 will also just note that written comments are also due on
14 August 6th by 5:00 p.m.

15 So today's workshop is being held as part of the
16 2009 Integrated Energy Policy Report proceeding, or IEPR.
17 The Energy Commission prepares this report every two years
18 and covers energy trends that are facing the state and the
19 energy markets, and what energy policies are needed to help
20 us meet our energy-related goals. The purpose of today's
21 workshop is to discuss the new assessment of technical and
22 market opportunities for Combined Heat and Power and
23 Combined Cooling, Heating and Power in California. This
24 will be an update to our last assessment which was done in
25 the 2005 IEPR. And this is really an essential activity

1 given the aggressive CHP goals that are contained in the
2 ARB's AB 32 Scoping Plan. We need to be looking at current
3 economic and regulatory conditions in this updated
4 assessment so we know where to focus our efforts to overcome
5 the barriers to developing the new facilities that will be
6 needed to meet those aggressive goals. So with that very
7 brief introduction, I will turn it over to Commissioner
8 Byron for opening comments.

9 COMMISSIONER BYRON: Thank you, Ms. Korosec. You
10 look like you have turned a little bit there since the
11 previous workshop.

12 MS. KOROSEC: Just trying to switch things up for
13 you.

14 COMMISSIONER BYRON: Good. I would like to
15 welcome everyone. Thank you for being here this morning.
16 My name is Jeff Byron and I chair the Integrated Energy
17 Policy Report Committee, along with my Associate Member,
18 Vice Chairman Boyd, who unfortunately is not here today. He
19 is elsewhere in the state talking about other important
20 issues. However, with us is his Senior Advisor, Ms. Susan
21 Brown. And I understand, Susan, this may be the last IEPR
22 Workshop before you retire from this Commission.

23 MS. BROWN: It is.

24 COMMISSIONER BYRON: Well, would you like to say
25 something?

1 MS. BROWN: No. I am very interested in this
2 topic and I am very interested to retire. It is so nice to
3 see a full house on the topic as important as Combined Heat
4 and Power Distributed Generation. Thanks.

5 COMMISSIONER BYRON: I do not know how he or we
6 are going to survive without you. Also with us is my
7 advisor, Ms. Laurie ten Hope, who I hope will not be
8 retiring any time soon.

9 MS. TEN HOPE: No plans.

10 COMMISSIONER BYRON: I would like to take a second
11 and just remind everyone the purpose of the workshop, and if
12 you will allow me, I am just going to briefly read a couple
13 sentences because I think it is important. The purpose is
14 to present and discuss a new assessment of the tactical and
15 market opportunities for CHP and Combined Cooling, Heating
16 and Power in California, another new acronym, CCHP. The
17 current and future state of CCHP in California is a topic of
18 a number of proceedings, plans and activities at this
19 Commission, the PUC, and the Air Resources Board.

20 Since we have not done an assessment for a long
21 time on this topic, it is time that we do so. There seems
22 to be a great deal of interest in this topic by the number
23 of folks that are in attendance today. I follow the topic
24 closely. I note that there has been a lot of recent
25 interest and what I would characterize as positioning and,

1 of course, there are a number of pieces of key legislation
2 that have gone into effect recently, as well as are pending
3 around this subject. This Commission has a long record of
4 supporting and promoting the benefits and the need for
5 Combined Heat and Power in previous Integrated Energy Policy
6 Reports. We know there are environmental benefits, there
7 are benefits for customers, there are economic benefits;
8 there only seems to be a limited number of constituents that
9 do not feel that they benefit from Combined Heat and Power.

10 So despite this continual impasse, I am interested
11 in the facts and the information that you are all here today
12 to present to this Commission that will assist this
13 Commission in making good recommendations, but also in
14 setting good energy policy. So we have a full agenda, lots
15 of material to go through. We want to hear from everyone
16 that is interested in speaking. And hopefully we will keep
17 us on time. And, with that, Ms. Kelly, will you please go
18 ahead and begin?

19 MS. KELLY: Thank you. Good morning, everyone. I
20 think with Suzanne and Commissioner Byron, we have gotten a
21 general view of --

22 COMMISSIONER BYRON: Please go ahead and put the
23 microphone right in front of you.

24 MS. KELLY: -- a general background of CHP and the
25 Energy Commission in California. The Energy Commission has

1 really, from the beginning of 2000, has really focused on
2 CHP and indicated and found in assessments that CHP is
3 clearly an efficient, beneficial resource in the portfolio
4 of energy resources in California. So it started in the
5 2005 IEPR, as Commissioner Byron mentioned. We did an
6 assessment that really focused on industrial CHP, and we
7 found that the potential for that was significant and that
8 was encouraged in that IEPR, the 2005 IEPR. But we also
9 recognized there were barriers and those were articulated in
10 the 2005 IEPR.

11 In the 2007 IEPR, we recognized those barriers
12 continued to exist, but continued to support the role of CHP
13 in California's energy portfolio. Then, in December of
14 2008, after significant hearings and workshops, the ARB
15 adopted their Scoping Study, Scoping Plan, and in that
16 Scoping Plan, they had a target of 4,000 megawatts of CHP
17 that would displace 30,000 Gigawatt hours of demand from
18 other power generation resources. And the calculation was
19 that that displacement would reduce CO₂ by 6.7 million metric
20 tons.

21 CHP development has really been slow in the state,
22 and it was time to do another assessment. The 2005
23 assessment was a good beginning to look at what the
24 potential could be, but we knew that it was time to do
25 another assessment to support the ARB goal for CHP. The

1 objective of this workshop is to really get agreement on
2 these assumptions to be used in the CHP Technical and Market
3 Forecast. There are going to be two aspects of this that I
4 would just draw everybody's attention to, the technical,
5 which is still substantial for California, and the market
6 forecast, which, in this new assessment, shows less
7 potential, but that is really a function of the market
8 barriers that are there. We also want to understand what
9 the policy actions and regulatory changes and business
10 models will assure that the greenhouse gas emission and
11 reduction goals for CHP in the ARB Scoping Plan are
12 achieved. I think the key issue there to look at is, you
13 know, what are the regulatory changes in business models. I
14 think that the market mechanisms you will see from the
15 assessment, they can make some differences, but it appears
16 that even market mechanisms, now, will not really support a
17 large potential of CHP in the state.

18 As we go through the day, I want to suggest a few
19 questions and a few items for you to think about as you hear
20 presentations and in your public comments here, or your
21 questions, or in your comments that you file after the
22 workshop is done. One of them was, you know, we like to
23 have discussions and get your comments on the assumptions in
24 this assessment, the results and conclusions of both the
25 technical and market assessment, of the ICF Report. There

1 will be a second assessment, as well, or a modeling
2 exercise, that is done by Lawrence Berkeley National Labs,
3 and this looks at just commercial. And this is an important
4 new aspect to our assessment. We really are interested in
5 looking at the commercial CHP sector; the 2005, again, just
6 looked at the industrial, so now we want to take a look at
7 the potential for the commercial sector. We think there is
8 a potential there and we think, as you develop CHP in
9 California, it will be a combination of large CHP and small
10 CHP. We also would like to see what changes will be
11 necessary to get the large CHP installed in California.
12 What needs to be done? What marked changes, what regulatory
13 changes, we would like to understand what it will take to
14 get large CHP built in California. We also would like to
15 then see what actions will need to be done to get the small
16 CHP market stimulated. It is a different group of people,
17 and so what it will take to get people to install two, four,
18 or 500 KW CHP systems will be entirely different. But we do
19 not want to overlook that sector, and we want to get your
20 input as to where that potential is.

21 Next, we want to look at what are the solutions to
22 these barriers. We have been dealing with them for years.
23 And they have been identified in previous IEPRs -- the
24 departing load charges, locational pricing is another key
25 issue that I think has to be dealt with if we are going to

1 realize the potential in California. Access to wholesale
2 and retail markets. These are all issues that have been
3 articulated before, and we would like to deal with them as
4 we go forward to try to support the ARB AB 32 goals.

5 And finally, one of the last things -- and we
6 understand this is a challenge -- what will make CHP
7 attractive to utilities? During the day today, you will
8 hear from some publicly owned utilities, but we understand
9 that CHP for utilities is always a challenge. There are
10 revenue losses and I think we need to begin to deal with
11 those issues and see, is there a way we can make CHP
12 attractive to utilities and get some dialogue in that area.

13 So that is a general focus for the day, the
14 objectives. We are definitely looking at supporting AB 32.
15 We are looking at understanding what amount of CHP makes
16 sense so that ARB can look at the number they have and make
17 sure that is a number that is achievable, and if it needs to
18 be adjusted.

19 So with that, I think we will start with the first
20 presentation. The first presentation is from Ken Darrow.
21 Ken Darrow is with ICF. Ken participated in the first 2005
22 Industrial Assessment of CHP in California. He and his team
23 were part of that effort. He has done a lot of work in this
24 area, has worked -- he is working with SMUD, he has worked
25 with DOE, and other agencies throughout the United States.

1 So he is certainly somebody who has experience and
2 expertise in this area. Ken?

3 MR. DARROW: Thank you, Linda. I want to thank
4 the Commissioners for the opportunity to speak to you today
5 about our work. I guess it is a left click, right click,
6 oh, the down arrow, all right. So I will just start right
7 in. Because of that excellent introduction, I do not need
8 to say any more about what we did in 2005 and what we did
9 this time.

10 These are the topics, or the game plan for the
11 talk today and the discussion plan. I think, because I have
12 a lot of material and a limited amount of time, this will
13 just serve as a record; I am not going to read through it.
14 We will just jump into it. But there are some things I want
15 to point out. First of all, there are reference slides in
16 the back of the presentation, but they were not printed in
17 the paper copies on the table. They are in the back of the
18 material that is, I believe, posted on the website, and that
19 has a lot more detail on some of the assumptions, and also,
20 whenever we use graphics, there should be actual tables in
21 the reference that show the numbers, instead of just trying
22 to have to figure it from the graphs. And we are all kind
23 of a close-knit community, but there are a lot of acronyms,
24 and so there is a glossary in back, as well, if people -- if
25 I start getting acronym crazy.

1 So Linda talked about a lot of this, but just
2 describing the current landscape, what is driving the policy
3 today, and it is definitely the issue of greenhouse gas
4 emissions and the AB 32 commitment to reducing those
5 emissions. And the goal that ARB has come up in the Climate
6 Change Scoping Plan was 4,000 Megawatts of CHP, producing
7 30,000 GWh hours, and avoiding 6.7 million metric tons of CO₂
8 emissions. And this would all happen by 2020. And so this
9 line in the sand has created opportunity and also somewhat
10 of a panic to try to get at the issues and start the ball
11 rolling so that this can be made to happen. And while the
12 focus is on new CHP, I think another important issue is that
13 there is approximately 6,000 megawatts of contracted QF CHP
14 power in the market, and the continued existence and
15 viability of this power is in itself an issue that needs to
16 be addressed. The next issue that is important is the
17 implementation of the AB 1613, which is designed to create
18 an economic mechanism for export of power from CHP projects
19 to the Grid, and these are for systems that are less than 20
20 Megawatts, similar to the system that is in place for the
21 renewable energy. The Small Generation Incentive Program
22 has been canceled for non-fuel cell CHP technologies, but
23 there is discussion and SB 412 Kehoe, in terms of
24 reinstating these incentives to promote distributed
25 generation and CHP. And the final aspect of the landscape

1 is the economic downturn that has occurred in the last
2 eight months, and this has reduced economic opportunities,
3 it has made industrial and commercial businesses leery of
4 investing in things, but it has also brought about some very
5 low gas prices, so there is good and bad. Those are the
6 background issues.

7 I want to spend a little time talking about the
8 ICF CHP Market Model. It is basically a fairly simple
9 engineering and economic calculation, where we try to
10 compete Combined Heat and Power in an application and see
11 how it pays back against the delivered prices. So, to do
12 that, we had a lot of data needs and we look at this in a
13 lot of different individual markets. So the different
14 aspects are the application databases that we have to try to
15 identify the target customers, estimate their electricity
16 and thermal use, and in the appropriate markets, air-
17 conditioning applications. And then, on the price side,
18 look at what the gas and electric prices are now, what they
19 might be in the future, and use that information, together
20 with the information on the technologies, themselves. We
21 have about 12 individual CHP technologies covering the range
22 of available systems and sizes that we compete. And so
23 basically all of this data is segmented into individual
24 markets by size and load factor, and application, and we are
25 competing the individual CHP technologies to see what the

1 economic payback is for that hypothetical customer -- set
2 of customers. And based on that payback, we estimate a
3 market acceptance, or what percent of those customers would
4 accept that payback, and then at what rate would that
5 accepted amount enter the market. That is basically the
6 crux of what we are doing. And in that way, we can run a
7 number of cases, change assumptions either about prices,
8 about technologies, about incentives, and come up with a
9 different look at where the market might go.

10 So in a lot of this, I have got pictures, and then
11 I have got Word slides, and I am talking over the pictures,
12 and I am saying the same thing that is in the Word slide, so
13 I am going to skip over this one, but it is basically what I
14 just said.

15 We want to look, first, at the existing CHP in
16 California. It is really one of the most prolific states in
17 the country in terms of the amount of CHP and the diversity
18 of CHP. We maintain a database for the Department of Energy
19 in the entire U.S.; in the California portion we have almost
20 1,200 sites and over 9,000 Megawatts of power. Now, there
21 are some discretions about, well, is it 9,000, or is it
22 8,000? And that may be an issue, but the rest of the slides
23 I am going to show on the existing are based on our numbers,
24 and I think they are designed to show where the markets are,

1 what the big markets are, and show the trends, or show the
2 market segmentation.

3 So in terms of the large segmentation, the largest
4 share of existing CHP is in the industrial market, just
5 about half of it, and then about a third is in the enhanced
6 oil recovery fields because of the large steam requirements
7 that they have for producing heavy oil. So, together, those
8 two sectors produce over three-quarters of the existing CHP.
9 There is about 1,700 Megawatts in the commercial sector and
10 some of that is also fairly bit stuff in universities and
11 the like, and then a small amount that is in the mining and
12 agriculture sector.

13 Well, looking at the industrial, it is also
14 concentrated in a few large process industries -- food
15 processing and refining make up more than half of the total,
16 and other process industries like chemicals, paper, and wood
17 products. The paper industry, wood products, that is really
18 an historical market for CHP. A lot of that is biomass and
19 waste based production and the rest of these markets are
20 primarily a natural gas production.

21 And in the commercial market, which again is a
22 much smaller segment, but as we get into our analysis, it is
23 a much larger future potential than industrial. And maybe I
24 should explain that. Industrial is such a good market for
25 CHP that it has had a much higher rate of penetration and it

1 has a higher saturation of existing sites already have CHP.
2 But in the commercial sector, again, these kind of
3 applications -- and I will not discuss every one -- but we
4 are looking for, or what the market likes, is high electric
5 load factor, facilities that operate 24 hours a day,
6 facilities like hospitals and universities and prisons that
7 have a lot of water, heating, and space heating. And then
8 this little segment here -- or, not little, but the water
9 treatment sector, that is the anaerobic digestion market,
10 there is going to be an entire session on that this
11 afternoon. Our model is basically a facility and building-
12 type model and we are looking at natural gas CHP. So for
13 the rest of what we are talking about, we are not including
14 this sector. But that is being addressed separately.

15 This just shows that the concentration of existing
16 CHP by the utilities and they really reflect the compared
17 size of the utilities, although PG&E has more -- a higher
18 share of CHP to its size than the other utilities. I do not
19 think I want to say too much more about that. But it brings
20 to what I want to talk about, which is that large systems,
21 QF power, is a significant share of the existing CHP. And
22 these numbers in this table reflect the big three and
23 investor-owned utilities, and it is about 5,600 Megawatts of
24 CHP and biomass power that is under contract with the three
25 IOUs. And that was from the latest semi-annual QF status

1 reports. The CPUC has information on their website that
2 shows the comparison of what makes up the generation costs
3 of each of the major utilities, and QF power makes up a
4 third of PG&E's cost of generation already, and 28 percent
5 for Edison. So it is a very important market.

6 Before I leave the existing markets, I was looking
7 at the years in which these systems went in, and I want to
8 talk just briefly -- I do not have the slide, but what is
9 possible and what is likely. If you look at the biggest
10 years for CHP penetration in California, it was right after
11 the PURPA in the late '70s and the implementation of
12 standard offers, and between '82 and '92, that 11 year
13 period, over 6,000 Megawatts of CHP power went into the
14 market, that is fully 50 percent higher than the ARB goal
15 for the next 11 years. So that, in a sense, you can look at
16 that and say that is what is possible. You have to also
17 look at it and ask what is likely. If you look at the last
18 five years of market penetration for CHP, it is about 250
19 Megawatts, so at that rate, in an 11-year period, you are
20 only going to get 500 or 600 Megawatts. Basically, that is
21 the future if nothing is done. So that is a range of
22 futures that is about 10:1 in terms of what is possible and
23 what is likely if nothing is done.

24 So once we finished analyzing the existing
25 potential, that provides a basis for looking at the target

1 markets, or the technical potential. I am not sure if I am
2 being picked up. Can everyone hear me? And so the purpose
3 of this is to identify the target markets, evaluate the
4 electric and thermal use, and identify the likely operating
5 characteristics and configurations so that we can group
6 these into a series of market segments and analyze them
7 together. I like to think of this as, this is the marketing
8 department coming up with the leads, these are the leads
9 that you give to the salesmen, this is not iron in the
10 ground, these are potential, someone has to go and convince
11 these people, these business owners and operators, that CHP
12 makes sense, they have to show what the economics are, and
13 so it is a big process between something being a target and
14 something actually being a project that is underway.

15 So I am just going to summarize the results.
16 There is a lot more detail on the individual market segments
17 that make this potential up in the reference slides. But
18 the summary is a total of about 18,000 Megawatts. The
19 largest share is in industrial on-site, and then the
20 commercial on-site, and then we split up the potential
21 export market for the current focus of AB 1613, less than 20
22 megawatts, and then a larger potential export market of
23 greater than 20 Megawatts. And so we hope that the existing
24 facilities, using a number of databases, which again are
25 described in the reference section, but we also made a

1 number of personal contacts and discuss some of these
2 estimates, particularly at the large end, where you have a
3 few small -- a small number of large potential generators.

4 So those were the target markets, the market
5 leads. And now we are looking at the energy price
6 assumptions that we made. And, again, this slide describes
7 what I am going to say over the next couple of slides on the
8 graph, so I am just going to go right to the graphs, but
9 afterwards you can look back at the Word slides and see what
10 I said. First of all, we discussed what natural gas
11 forecasts we should use with the Commission, and with the
12 Forecasting Group, and we decided to use the latest Energy
13 Information Administration Forecast, which was done in April
14 and it is called their Stimulus Case. It is part of their
15 Annual Energy Outlook for 2009, and because it was the
16 latest work that they had done, it also had -- you can see
17 the early years, it had, I think, correctly reflected, that
18 gas prices are low now. The other line in the chart, the
19 red line, is the price forecast that we used in the 2005
20 study, and you can see that the market environment now, at
21 least in terms of gas prices, is much more favorable than it
22 was four or five years ago. But I think that, in the long-
23 term, as you go out towards the end of the scenario, there
24 is kind of a convergence in terms of what long-term gas
25 markets will look like. But in the next 10, 15 years, 10 or

1 11 years, certainly within the time period of the ARB goal,
2 the gas prices are forecast to be fairly attractive. This
3 price, I should say, is the California electric power
4 generation price from the EIA Model, and this was used as a
5 basis for defining the CHP tariffs which get an incentive
6 price. And additional costs for blower fuel (phonetic) was
7 an additional mark-up of around 20 million Btu's.

8 Then we analyzed the retail electric prices for
9 five major utilities shown here, and the blue lines are
10 retail prices that would be applicable to customers in the
11 50 to 500 Kilowatt size range. This is one of the size
12 ranges in our model. We also have 500 to a one-megawatt,
13 1:5 megawatts, 1:20, and over 20. So we looked at all those
14 five size ranges to come up with retail prices. And these
15 prices, I should say, are for a flat slice. This is not a
16 customer that has ups and downs, seasonal, daily, this is if
17 he used a constant amount of power all through the year,
18 with the time of use rates, what would your rate be. And
19 the reason we chose that is because that is basically how we
20 are intending the CHP systems to operate. They are going to
21 run a flat slice, continuously, and then that is what they
22 are going to remove from the load. So the blue lines
23 represent the retail prices and the red lines represent
24 after you have operated CHP, you are going to have some
25 residual of power cost to the utilities. And so the red is

1 what you are stating. And the difference between the blue
2 and the red are the unavoidable cost, the non-bypassible
3 charges, customer charges that you still have to pay,
4 additional meter charges, plus CHP systems do not -- I mean,
5 they do not operate every single minute of the year; they
6 need to go down for maintenance. Usually, when they are on
7 maintenance, they are timed so that they are not on peak,
8 but they also break down, so if they go down on peak, you
9 are going to incur demand charges, and we assumed for this
10 that three months out of the year, you are going to go down
11 on peak and incur the demand charges. So that is how we
12 came up with these ranges, and that is about -- depending on
13 the utilities, between one and two cents per Kilowatt hours
14 is the difference between the retail rates and the savings,
15 so that is the unavoidable cost.

16 In this chart, which at the far left, the points
17 there are basically the blue lines that I just showed you.
18 That is the avoidable cost or the average electric cost
19 savings today. And then we forecast out into the future
20 based on the escalation assumption that the generation
21 component of each of these utility rates would be based on
22 the marginal cost of generation, which we set at a natural
23 gas-fired combined cycle power plant. So, with assumed
24 capital costs and non-fuel O&M and then the price track that
25 we had for the electric power generation gas cost, we used

1 then -- and so the rates were built up. We assumed that
2 the T&D component of the rates was constant in real terms.
3 And that is how we built up the rates.

4 We looked essentially at three different versions,
5 not only at a flat slice. This chart is for PG&E. It seems
6 like there is a ghost image there, but this is PG&E, and
7 this is the slightly larger 500:1,000 Kilowatts, and the
8 dark line at the bottom is this continuous slice, this base
9 load power, what do you avoid if you operate a CHP system
10 continuously? And then we also looked at markets,
11 commercial markets, where you are not going to be operating
12 continuously, you are going to be operating -- and we call
13 those low-load factor applications -- you might be operating
14 4,500 hours a year, big box retail, certain facilities that
15 close down. So, in those markets, they are avoiding a
16 different price because they are kind of a peak-centered
17 application, those rates are about 20 percent higher, so
18 they are actually getting a better price, but they are not
19 getting the benefit of operating as many hours a year. And
20 the last price we looked at was an on-peak avoided cooling
21 rate. In this sense, it is the retail rate because the CHP
22 system, when it generates power, it has to pay non-
23 bypassable charges and the like. But when it generates air-
24 conditioning from the thermal energy, that is basically the
25 same as an efficiency measure where you are reducing your

1 consumption. So they are reducing their consumption of on-
2 peak electricity through the use of air-conditioning; and,
3 in the PG&E case, the cost of on-peak electricity is
4 extremely high with the time of use rates. I think the
5 differential for PG&E is higher than the other utilities,
6 and it is lowest for the municipals, but there still is
7 quite a healthy incentive, economic incentive, for avoiding
8 air-conditioning. And so basically, that is what we did.
9 We analyzed the current tariffs, we developed this
10 escalation formula, and we looked at three different load
11 slices, and five different size factors. And the last thing
12 we did was to look at the export pricing and feed-in tariff.
13 The prices are not established yet for CHP, except SMUD has
14 published a feed-in tariff for projects up to 5 Megawatts.

15 So what we did for the analysis, what we did to
16 date, was we assumed that the other municipals would adopt
17 the SMUD FIT, so the municipal utilities, we took the SMUD
18 CHP FIT, although we assumed that it would be expanded up to
19 20 Megawatts to make it consistent with AB 1613. And for
20 the IOUs, we basically assumed it would be treated the same
21 as renewable tariff, which, after looking at the renewable
22 tariff structure, if you are providing a flat slice back at
23 the utility, going through all the different, you know, the
24 power is worth more on-peak, worth less off-peak, if you go
25 through all those time periods, and add it all up, you can

1 come out around 95-98 percent of the market price referent.
2 So that is the price we used in the export analysis for AB
3 1613, it was 95 percent of the current market price
4 referent, which I understand is for the renewable tariff.
5 And we assumed the constant, flat delivery over all time
6 periods, which I think is reasonably accurate.

7 So that is basically the pricing discussion. The
8 next most important thing is really what you have to offer
9 these customers, what is the product, how good does it
10 perform, how much does it cost, and so we developed a set of
11 CHP technology costs, the performance, the data, those
12 tables are all in reference slides and they are also in a
13 report that we did last year for the Commission, and I was
14 told this morning that that was likely to be published in
15 the next couple of weeks, or put up online, and that is the
16 economic and environmental mapping project that we did last
17 year. But I do not want to talk too much about individual
18 technologies; they vary in terms of what they cost and how
19 efficient electrically they are, and how much and of what
20 quality waste heat you get from there, and also their
21 emissions. But we assumed that all of the systems would
22 meet the NO_x emissions requirement of .07 pounds per Megawatt
23 hour, and I think the most difficult technology in terms of
24 meeting that are the reciprocating engines, but we assumed
25 that the smaller rich burn systems would use three-way

1 catalysts and the larger lean burn would use a selective
2 catalytic reduction, and that, given the thermal credit for
3 CHP, that they would meet that target and they would be
4 allowed to compete in the market. And we also assumed
5 improvements over time in cost and performance based on
6 ongoing RD&D projects at the Commission, at the Department
7 of Energy, and the manufacturer's own development programs.

8 Before I leave this topic, I just want to say that
9 the cost numbers in the reference section, in the tables, is
10 a national average estimate. Within the model, we applied
11 about an 11 percent multiplier to reflect higher
12 construction costs in California. This is an average for
13 the state, it was highest in the Bay Area, it was about 23
14 percent in the Bay Area, and lower in other parts of the
15 state. And another thing that we did was we, particularly
16 in the small markets where experience has been limited, and
17 what experience there has been in the SGIP program has shown
18 that some early systems have some pretty high construction
19 costs, and so we put in a market cost adder in the early
20 years of the model on top of that. So the numbers that are
21 in the back are the reference numbers, but we also had the
22 California construction costs multiplier, and then some
23 early market adders to reflect extra costs that you would
24 have in an early adoption market that you would not have
25 later. That more or less describes the three basic data

1 inputs to the model. And I made myself a note that I was
2 half-way through my slides, and I wanted to know where I was
3 on my time. Am I behind? Okay, I can just keep rambling
4 on, I guess.

5 So those are the three basic and critical data
6 inputs. What are the sites? Where are the sites? What do
7 they look like? How much potential is there? What are the
8 technologies going to give you in use? And, then, what kind
9 of prices are you going to get? And these are the basic
10 inputs to the economic analysis and the evaluation of market
11 acceptance based on the economic performance.

12 So now I am going to get into the scenarios that
13 we have run. We ran the base case, which we call -- at one
14 point, we were calling it "status quo," it is basically
15 reflective of policies that are in place now, or, in one
16 sense, the AB 1613, just really close to being a done deal.
17 So the base case includes the remnants of the small
18 generation incentive program, in other words, for fuel cells
19 only, the incentives, and the prices that I just talked
20 about, and any export tariffs below 20 Megawatts. We did
21 not assume that there would be any economic market for CHP
22 above 20 Megawatts. So we did not look at that. If you
23 look at just the avoided cost numbers that the utilities are
24 willing to pay for as-delivered CHP, without any kind of
25 contract, it is down in the three and a half cent range, so

1 we did not feel that was economic without the additional
2 firming up of some contracting scenarios. So we did not
3 include the large export.

4 Then, the next scenario we looked at was a
5 restoration of SGIP, more or less the way it operated
6 before. The incentives were dropped for the other
7 technologies, reciprocating engines, micro-turbines, and
8 small-gas turbines. So we assumed that those incentives
9 would go back in pretty much the same way that they were
10 operated before, although we also included the current
11 extension in which partial incentives are paid for projects
12 on the first three Megawatts for projects up to 5 Megawatts.
13 So that is more or less how we modeled it.

14 The next scenario we looked at was expanded
15 export, developing a market for the large systems to export
16 power because work that we did last year and also in 2005
17 showed that this is where a really fairly significant
18 potential exists in terms of Megawatts that could be
19 provided.

20 The last scenario that we looked at was a scenario
21 where the CHP operator would be given a payment, and in this
22 case it was \$50.00 a ton for avoided GHG emissions. And I
23 am going to talk later about how we calculated the avoided
24 GHG emissions. But that was the basis for the scenario.

1 So now we will get into the base case results
2 forecast. This chart shows the penetration by the major
3 utilities and, then, the rest of the state and other. And
4 it shows that, in the 20-year forecast period that we used,
5 20 years, that there would be 2.7 Gigawatts of market
6 penetration in the first 20 years. Now, the base case,
7 again, looking at this with another market split in terms of
8 the size, and it shows that, in the new market looking
9 forward, that the largest share of the market penetration is
10 going to be in sizes below 5 Megawatts, what we are all
11 calling distributed generation, and then, in the 5-20
12 Megawatts, and without an export scenario in the large size,
13 the remaining on-site electrical base potential in the over
14 20 Megawatt is fairly small.

15 And these are all shown as just the new market
16 penetration. If you look at it, oh, first I have got one
17 other thing to show. This is basically the same numbers,
18 except I have added another slice, and these are the top --
19 kind of the tan color is the avoided air-conditioning, and
20 that is not shown on the previous graphs because that is not
21 a generated value, it is not power outage generated; the
22 previous slides were based on the generating capacity of the
23 systems. This is -- the blue and the red there represent
24 the on-site and the export generation from the machines, and
25 the light-colored slice represents the avoided power for

1 air-conditioning that was provided by the system, so you
2 get -- what is written on the slide is 279 Megawatts of
3 avoided air-conditioning capacity. That number should be
4 267. There was some bouncing around towards the end, and so
5 that does not change the conclusions. Now, the AB 1613
6 exported amount is a little over 300 Megawatts, and I
7 realize that this is really not the intention or the hope
8 from the program, there was a desire that there would be a
9 much higher penetration from this size range, and maybe
10 there are ways to stimulate it, but in the available
11 customers and the economics of the markets, we did not see
12 it coming out more than this amount.

13 This is a little -- to just focus on the new
14 penetration, you maybe lose sight of the fact that, of all
15 the CHP that is already out there. So what I did was I took
16 the same forecast number and I graphed it with the existing
17 in place, and assumed that all of that existing would stay
18 in the market. So, in that scenario, you are starting at
19 about 9,000 Megawatts, and you are growing to about 12,000
20 Megawatts. It more or less puts in perspective how
21 important the existing market is. And this is just an
22 illustrative case that we really do not model the economics
23 of CHP, or predict whether it will stay or go away in our
24 model. But, just for the purpose of the slide, I took out
25 this 5,600 Megawatts of contracted power with the Big Three

1 utilities in the first five-day period, and what happens,
2 then, even with the 3,000 Megawatts of additional new market
3 penetration, you can see that you do not get back to where
4 you started. So this is just an illustrative example of the
5 fact that we are focusing on the new markets and the new
6 penetration, but the existing markets are also extremely
7 important.

8 I want to move on to the other scenarios we looked
9 at, and I am sorry that the slide is kind of worked out -- I
10 used a tricky technique in PowerPoint to kind of cut off
11 these titles, and apparently they found their way back.
12 But, anyway, this shows the -- basically, I am going to back
13 up a little bit here -- the top of this line here, which
14 includes the on-site, the export, and the air-conditioning,
15 basically the total capacity impact, these are the numbers
16 that are in the slide that I am showing now. So these
17 include the air-conditioning avoided. So basically, the CO₂
18 payments case is the next line up from the base case on the
19 bottom, the black line with the boxes. And, again, this was
20 based on \$50 a ton payment, with the assumptions that we had
21 about both how well the CHP systems operated and what was
22 avoided at the Grid. And the market impact was 244
23 Megawatts. We were hoping for a little more. And then, the
24 next line up, the red line, was the restore SGIP case, and
25 that provided an additional 500 Megawatts, and that was all

1 from stimulation, I forgot to mention, in the first 10
2 years. We assumed that program would be restored and last
3 for 10 years. And so it stimulated an additional 500
4 Megawatts in the market sizes below 5 Megawatts.

5 In the large export case that we ran, the purple
6 line with the X's, that provided a market impact of 671
7 additional Megawatts, and we based this on an assumption
8 that they were not getting the fee and tariff price, but
9 they were getting a price that was equivalent to the
10 marginal generation cost of the California Grid, which we
11 asserted was a combined cycle gas-fired generation plant.
12 And those costs were, at the beginning of the period, were
13 around 6.3 cents, and by the end of the forecast were close
14 to 7-8 cents. So, basically, the price we assumed was the
15 marginal cost of a combine cycle power plant.

16 And the last line at the top was basically, if we
17 combined all three of these measures between the base case
18 and what we are calling the "all in", certainly not all in
19 everything you can think of, it is just all in for these
20 three cases that we ran. And essentially you get a pretty
21 additive response, that all of these measures, they do not
22 compete with each other, they more or less -- each exert a
23 separate positive impact on the market. And so you end up,
24 then, with -- in the all in case -- of about an additional
25 1,400 Megawatts of market penetration. And so, with the

1 air-conditioning impact, you are up around 4,400 Megawatts
2 at the end of the 20-year forecast period.

3 We did some other, I guess, mini -- oh, wait, I
4 was basically going through this slide as I was talking
5 through the pictures, so this is essentially the record of
6 what I just said to the graph, so I am going to skip over
7 that. And we also did some other cases, which was the
8 export market sensitivities. We did two of them, basically.
9 We looked at the below 20-Megawatt market, the AB 1613, and
10 came up with what the market would be under a reduced tariff
11 assumption. We were thinking that some people might feel
12 that taking a renewable feed-in tariff was pretty
13 optimistic, and not appropriate, and so we looked at the
14 impact of taking out the portion that, in the SMUD FIT
15 tariff, they explicitly tell you what the difference is
16 between the renewable FIT and the CHP FIT. And it starts
17 out at about 1.5 cents and nominal dollars, goes up to about
18 2 cents in the next five years of tiered contracts. So we
19 reduced our market price assumption by 1.5 cents per
20 Kilowatt hour, so it more or less takes it out of the 10
21 cent Kilowatt hour range, 9.5, 10 cents, and brings it down
22 to the 8.5 cent range. And when we did that, the market was
23 reduced by about 250 Megawatts. One of the reasons there is
24 this premium for the renewables is a premium to reflect the
25 value of the voided GHG emissions, so if we reduced the

1 payment to CHP, but then we also added back in \$50 a ton
2 payment for what is GHG emission reduction they did achieve,
3 then basically the market is restored. In fact, it is more
4 than restored; it goes up to 330 Megawatts increased. So I
5 think that is interesting if that, if you lower the price,
6 you are going to get less than this 300, but if you then
7 recognize the GHG emission savings in a different fashion,
8 then that part of the market is restored.

9 We looked at large export and power maximization.
10 In 2005, when we looked at the data for these large systems,
11 and there may be 30 or 40 large industrial facilities that
12 have 70-80 percent of the total technical potential to
13 export power, and these are potentially very large systems,
14 and we made an assumption back then that they would maximize
15 the power component by building a combine cycle plant with
16 an extraction steam turbine, and that would make their power
17 to heat ratio close to 2, basically trying to get as much
18 power generation out of their steam load as possible. And
19 if you do that, the technical potential in this more than 20
20 Megawatt sizer engine increases from 3,500 Megawatts to
21 6,000 Megawatts. And the market penetration increases from
22 671 to a little under 1,000 Megawatts.

23 I want to just make a statement right here about,
24 well, if you have got 3,500 Megawatts, why did you only get
25 671 Megawatts of market penetration? And if you then make

1 this change so that you are saying, under a power
2 maximization strategy, the potential might be 6,000, why did
3 the market only pick 1,000? And the reason is that, when we
4 calculated the economics versus what we computed as the
5 competitive contract price, with the costs of systems, the
6 paybacks were running between five and six years. And based
7 on the logic that we used in the model, which was based on a
8 market survey that Priman did in 2005, basically there is a
9 significant amount of discounting of what you would think
10 were socially acceptable economic returns on projects. But
11 in a five or six-year payback, only about 25 percent down to
12 20 percent of people asked said that they would go forward
13 with a project if that was their economic return. So, since
14 that was the assumed economic return, or calculated, then
15 the market response was only 600 to 1,000 megawatts, and
16 certainly you could argue that the small number of large
17 customers would react differently, they would respond more
18 positively to this economic signal, there would be a higher
19 acceptance rate, and I think we should be thinking about
20 ways to make the risk of CHP investment, particularly, you
21 know, one of these large projects could be over \$300
22 Million, and it is a tremendous risk for these facilities to
23 make that investment in an environment where they are not
24 sure of the returns, of the gas prices, and a lot of

1 different things. So, anyway, that is a little bit off the
2 slide topic.

3 The next thing we looked at was the GHG emissions
4 savings, the avoided emissions. It was not my intent to go
5 off and pick a different number than what other people were
6 using. I thought we would discuss this within the
7 Commission, and came up with a reasonable approach, and I
8 think it is reasonable, but maybe fairly optimistic about
9 how well the Grid would be performing. But at any rate, we
10 based it on the marginal power supply, which was a mix, and
11 the base load was a mix of existing and proposed new -- or
12 not proposed, but new combine cycle gas-fired power
13 generation, and also mixing in peak load power from a simple
14 cycle gas turbine, particularly when we are looking at air-
15 conditioning. So we looked at three market segments, the
16 base load, which primarily competes against the base load
17 Grid power, and the intermediate load, which is this 4,500
18 hour peak-centered slice of power, which we assumed, then, a
19 larger share of peaking power would be avoided with that
20 kind of a load factor, and then, finally, the air-
21 conditioning, we assumed, was avoiding peak power
22 generation. So each of those -- and there is another slide
23 which has more detail on the heat rates that we assumed in
24 the back, and so we come up with assumptions in each of
25 those as a blended heat rate, and then, on that, we add in

1 an assumption of line losses. And line losses vary
2 basically, it depends on where you are in the Grid, when you
3 are in the day, what the season is, and so kind of the
4 typically accepted average system line loss is about seven
5 percent, that is true. But if are looking at a base load
6 number, that would be less. So in that sense, we used five
7 percent, and then, for the intermediate, we assumed eight
8 percent, and for the peaking, you are talking about double-
9 digit line losses. So we used 13 percent. This was based
10 on some work we did with the Arizona Utilities and looking
11 at avoided infrastructure investments for CHP. And the
12 resultant estimates give you these factors for each of these
13 markets as to what you avoid. When you look at all of our
14 markets and our scenarios of blended outputs, our average
15 avoided number is about 940 pounds per Megawatt hour, this
16 changes depending on each scenario. As you add different
17 markets with different load factors, the number jumps around
18 a little bit. I do want to say, because I know that there
19 have been some comparisons to the estimates that the ARB
20 made, is that this average number of 940 is about 10 percent
21 lower than what I understand was used in the ARB Climate
22 Change Goals Setting. And that does not sound like much,
23 but we are talking about a difference between CHP and the
24 Grid, so if you take one of these points and move it in 10
25 percent, you are actually reducing the difference by about

1 25 or 30 percent, so it seems like a small difference, but
2 it does have a big impact, depending on your assumptions.
3 And this is what the basis is of the cases that we ran and
4 the GHG savings that we are presenting, although I think we
5 are open to discussing using a value that everyone agrees
6 upon, or more people agree upon, for the final work.

7 So the results of all that, when you put in those
8 savings, these are the cases again, only this time the Y
9 axis is the avoided CO₂ emissions. And by the end of the 20-
10 year forecast period, we are ranging between 2 and 3.2
11 million metric tons of avoided CO₂ emissions per year. And
12 the large export case actually has the highest CO₂ reduction
13 per added Megawatt, and also the CO₂ payments case, because
14 basically the projects have stimulated that have the best CO₂
15 signature.

16 Just to summarize where we are, the new market
17 penetration in the base case for status quo was just under
18 3,000 Megawatts in 20 years. That includes the air-
19 conditioning impact, or includes the 304 Megawatts of the AB
20 1613 export, and I do not know why this number keeps
21 changing, but 267 Megawatts of the avoided air-conditioning.
22 And in the policy cases, we are adding 500 potential
23 Megawatts of added by restoring SGIP, putting in a CO₂
24 payment structure adds 244 Megawatts. The large export
25 case, this is a typo here, it is 671, or, in the power

1 maximization case, possibly close to a thousand. Then, the
2 sum of all the measures, again, that number is a typo, it is
3 1,408. And the GHG impacts, 2 to 3.2 million metric tons
4 per year. This table was intended to be helpful, but it has
5 caused quite a lot of excitement. But I am comparing our
6 scenarios to the ARB Climate Change Goal of 6.7 million
7 metric tons per year and, in the base case, first of all,
8 our horizon was a little different, so I interpolated the
9 2020, and the base case, we do not get the market
10 penetration without additional market stimulation. And in
11 the all in case, the all in measures that we looked at, you
12 do come very close and you, in fact, exceed the goal a few
13 years later, but we do not get the same electric output
14 because we are looking at sectors, including sectors in the
15 commercial sector where you are only running 4,500 hours a
16 year. So there is a reduction in the amount of generation
17 that you get per megawatt, and then our avoided CO₂, part of
18 that, was due to the about 10 percent difference in the
19 assumption on avoided emissions, which, as I said, has about
20 a 25 or 30 percent impact reduction than what we ended up
21 with. But the biggest thing I think is that, in order to
22 look at the smaller markets, the commercial markets, we did
23 not assume that all of this thermal energy was going to be
24 utilized. And realistically, in a lot of applications like
25 a hotel, a developer may -- his economic goal may be 70

1 percent utilization of the thermal energy. It is not
2 always going to be 100 percent. And so we made assumptions
3 in the small sectors up to 5 Megawatts that the thermal
4 utilization would be less than 100 percent; it was 80
5 percent, and then, in the larger sector, it was 90 -- in the
6 larger sector where you are talking about industrial process
7 industry, we assumed 100 percent. But another thing is, in
8 the cooling markets, you are taking a lot of this thermal
9 energy and you are using it not to replace boiler fuel, you
10 are using it to replace air-conditioning, which, as I
11 showed, is an excellent economic value if you can replace 25
12 cent, 30 cent electricity with thermal cooling. But
13 thermodynamically, it does not provide the same benefit. It
14 takes a lot of this heat to produce a ton of cooling, and it
15 takes more than a ton of cooling to avoid 1 Kilowatt. So
16 those, I think, are the main differences where we had
17 different load factors in the market, we assumed some of the
18 sectors to be conservative, were not going to achieve 100
19 percent use of thermal energy, and the cooling markets where
20 we used thermal energy, you get a much lower GHG benefit.
21 That is kind of the reason how we ended up at a lower
22 number. Although, I think when we show, with stimulation,
23 you can stimulate the market and get penetration. And also,
24 if you use the same avoided emissions, our 3.2 number there
25 would probably be a little over 4, or 4.5, something like

1 that, just on the supply side change. So I think we want
2 to look at that before we actually publish the report as to
3 where we are.

4 This is still wrapping up, but I wanted to kind of
5 do a big vs. small comparison, and this table kind of tracks
6 all the different changes as to whether they affect the big
7 stuff, or the small stuff, and if you look at the existing
8 market, 87 percent of it is big stuff; but now you go down
9 and look at the growth potential, at least in terms of the
10 sectors we looked at and the responses, and 75 percent of it
11 is in this new DG small stuff market. So it is a big shift
12 in the market. And the large CHP and small CHP face
13 entirely different market issues and react to different
14 market stimuli, so you have to really consider them
15 separately. The small CHP reacts to having an economic
16 feed-in tariff, having the SGIP incentives, and also
17 continued improvement in development in the technologies to
18 reduce the cost, reduce the packaging costs, and things like
19 that. Whereas the large CHP basically are interested in the
20 preservation of a large amount of existing contracts, and
21 also facilitation of a system where large systems can
22 contract economically for new power projects, and reduce the
23 risk in that kind of a process.

24 So, again, I think the greatest immediate, or
25 market, in GHG benefit comes from preserving the existing

1 large CHP, and then pursuing remaining large CHP technical
2 potential. In the small CHP area, that is the largest
3 emerging market, so I think that is also very important. In
4 the base case, it is really 90 percent of the market
5 penetration is below 20 Megawatts. If you facilitate large
6 export, then that percentage goes down. But the small CHP
7 has additional benefits that were not modeled, so I am more
8 or less putting these out there gratuitously, they are not
9 the result of our analysis, but they do reduce the need for
10 T&D investments, they increase reliability for the customer
11 and for the system as a whole, or they can if they are
12 designed correctly. And technical innovation, development
13 of economic business opportunities. I think they create
14 opportunities to enhance economic growth in the state and
15 maintain the viability of businesses, as well as help them
16 reduce their greenhouse footprint.

17 The last thing is just recommendations on the ARB
18 goals. I think I talked quite a bit about that, but
19 basically what I take away is that the purer market forces
20 without stimulation is not going to bring in to that level,
21 so you need to have an aggressive set of measures and
22 policies to help to reduce risk and to create more
23 confidence and develop an ability for the suppliers and the
24 buyers to contract for this power, which is demonstrably
25 more efficient than just producing power alone at the

1 central station, and has a higher economic benefit and
2 higher GHG benefit. And if you look at the era in the early
3 '80s where there were tremendous effort and policies to
4 create incentives or a market for CHP power. Some might say
5 it is too much of an effort, but there were 6,000 Megawatts
6 that responded to that period where there was a tremendous
7 number of incentives. So I think there is a very good
8 possibility that, with the appropriate stimulation, that the
9 targets can be met. It is important to remove barriers and,
10 when I think about barriers from an economic sense, I do not
11 consider something, well, if it is not economic, I do not
12 consider that a barrier, it is just not economic. But there
13 are barriers, I think, that keep economic projects from
14 moving forward and I think one of them is this fact that, in
15 the Priman market research, so many -- there was so much
16 discounting of acceptable projects. Fifty percent of people
17 would reject the two-year payback, 75 percent of people
18 would reject a five-year payback, and 80 percent would
19 reject a six-year payback. This really speaks to risk and
20 lack of information, and so I think there needs to be an
21 effort made to increase awareness, provide information,
22 access to tools to pre-screen for customers so they can
23 figure out whether this might make sense for them, and then
24 ways to reduce project risk in terms of the contracting and
25 pricing, and also in the small side to do demonstrate new

1 technologies, or emerging technologies, so people can see
2 that they work. And then improve the project economic
3 capabilities of the small CHP -- I just said that, actually.
4 And provide direct value for CO₂ reduction.

5 So I think in the future you are looking at the
6 likelihood of a cap and trade, and that there should be
7 payments for distributed generation, and even large
8 generation in terms of the degree to which they help the
9 state meet the avoided CO₂ emission goals. And then other
10 incentives that would help internalize these other CHP
11 benefits, the T&D support, reliability, peak capacity, and
12 that kind of thing. So, again, there is additional detail
13 and reference slides, and we will be publishing a report
14 over the next month.

15 MS. KELLY: Thank you, Ken. Commissioner Byron?

16 COMMISSIONER BYRON: Mr. Darrow, do not go away,
17 please.

18 MR. DARROW: Sorry.

19 MS. KELLY: I do just want to just let everybody
20 know that, with regard to a report, after this workshop, we
21 get inputs and suggestions. We have the capability to do
22 some additional scenarios, and that we will be finishing up
23 this report in the next month?

24 MR. DARROW: Yes.

1 MS. KELLY: Month. And it will be utilized for
2 the IEPR.

3 COMMISSIONER BYRON: Mr. Darrow, thank you very
4 much. We are going to try and stay on schedule, so I have
5 gobs of questions, but I am going to narrow it down to
6 basically two. First of all, excellent analysis and report.
7 We have not met, but I am familiar with one of your
8 colleagues, and I am very impressed with the analysis and
9 the national perspective, if you will, that you bring.
10 Where are you from? You are not from California, are you?

11 MR. DARROW: Um, no. Well, I grew up in
12 Philadelphia --

13 COMMISSIONER BYRON: No, no, I just mean -- I do
14 not want your whole life story, just where are you based
15 right now?

16 MR. DARROW: Seattle.

17 COMMISSIONER BYRON: Where?

18 MR. DARROW: Seattle.

19 COMMISSIONER BYRON: Seattle. So you bring an
20 outside perspective that I think is extremely valuable, and
21 I appreciate the analysis that you have done. I want to
22 just ask questions in two key areas, basically the
23 importance of the assumptions, the starting assumptions that
24 you make in this analysis, and a second question around the
25 differences between our ARB Scoping Memo expectations for

1 this sector versus what your results are. You know, if I
2 go all the way back, I did it by page number, so it is page
3 12, but it is probably about slide 24, where you show that
4 the AB 1613 capacity results in about 300 Megawatts of
5 installed capacity. Of course, this is a dynamic situation
6 right now; AB 1613 has not been settled at the PUC, so it
7 would seem to me that your assumptions there are really key
8 as to how that proceeds. I have been tracking this somewhat
9 closely and we do not need to get into the specifics of what
10 is going on at the Public Utilities Commission in terms of
11 this particular procedure, but isn't it really key what you
12 are assuming there as to how you end up with 300 Megawatts?

13 MR. DARROW: Yes, and I realize it is a
14 disappointing number compared to what we assumed. And what
15 we assumed, after looking at a lot of commercial
16 applications, is that generally in a commercial facility,
17 you have got more electric use than thermal use, and we did
18 not expect to see any export potential from commercial
19 facilities. We thought this is basically an industrial
20 market where a process industry has available steam, and so
21 we looked at this major industrial plant database and
22 identified plants in the database that has information on
23 their electric requirements and their steam requirements,
24 and from that we developed an estimate of what the technical
25 potential would be to produce CHP and how much of that could

1 be exported. And that was also the basis for the large
2 sector, as well. But if you look at that, the number of
3 facilities that have this excess or additional steam where
4 they could produce power with 100 percent utilization of the
5 thermal energy beyond what their electric needs are, we saw
6 it as fairly limited. Although, when I say "fairly
7 limited," this 300 Megawatts, and I would have to look at
8 the numbers, may reflect only 15 to 20 percent of the
9 technical potential, depending on what the payback would be
10 to them of investing in a project to do this. So the
11 technical potential might be, you know, five times that,
12 1,500. But the economics in our market, we are fairly
13 heavily discounting it because that is what the market does
14 today. They are very risk adverse in terms of CHP
15 investments because of the environment.

16 COMMISSIONER BYRON: Good. I appreciate that
17 answer. You know, having tracked what has been going on
18 there, I -- well, let's just say this -- the author of this
19 legislation is a pretty smart guy. When I talked to him a
20 couple weeks -- and he is very preoccupied today, I think
21 there are 20 pieces of legislation that the Assembly needs
22 to get through by tonight if we are going to have a budget.
23 So he is a little preoccupied, but I know he is very
24 interested in this subject, this being one of his pieces of
25 legislation. And I do not think he is going to be very

1 satisfied to see that it is only currently going to produce
2 a small amount of incremental increase in the efficient use
3 of Combined Heat and Power; but nevertheless, thank you for
4 that analysis and thank you for that answer. Let me ask you
5 the other question. The ARB CO₂ goal is substantially higher
6 than the number that you project. That is kind of alarming,
7 I think. Did we calculate it wrong here in the Government
8 or did we over-estimate?

9 MR. DARROW: In terms of the ARB estimate, we went
10 through it and it seems to me that there were reasonable
11 assumptions on both the supply and the demand side; but,
12 although they were reasonable, they were -- I would think --
13 the best and very good in just about every area, at least on
14 the CHP side. So the assumption is that you put in these
15 systems and they are all going to be high load factor
16 systems operating all the time, so you are going to get a
17 lot of output, and that your combining electric and thermal
18 efficiency is going to be in the high 70s and you are going
19 to be able to use all this thermal energy, and it is all
20 going to go for avoided boiler fuel. I mean, that is not an
21 impossible future, but it is optimistic. And we look at the
22 market from a disaggregated perspective. And also, one of
23 the goals within distributed generation is to expand the
24 number of applications that can use CHP, and to do that we
25 are looking at markets where you use the thermal energy for

1 cooling. And that has an economic value, but when you take
2 the energy and use it for cooling, you do not end up with
3 the same kinds of overall efficiencies and savings. And the
4 fact that we used different numbers about the power side, or
5 the avoided side, I mean, I wish that was not so, and I
6 would be happy to change our numbers on the central Grid
7 side as to what you avoid, as to what more closely matches
8 with what they did. As far as their CHP assumptions, they
9 are possible, there is nothing wrong with it, but it is a
10 very good system, it is using all of the energy, operating
11 all the time, and it is competing against a central Grid
12 that is maybe a little worse than what we assumed it was
13 going to be.

14 COMMISSIONER BYRON: If you will hang on for a
15 minute more. Did you have a question? There is five more
16 minutes on the agenda. I am just going to open it up for
17 some quick clarifying questions if anybody from the audience
18 has any. Please come forward and, if you will, just
19 identify yourself.

20 MR. SEYMOUR: Curtis Seymour from the CPUC. I
21 have a question about the 300 Megawatt number for that AB
22 1613 potential. It is my understanding that that is the
23 export capacity, and so the actual installed capacity from
24 those facilities would be greater than 300 Megawatts?

1 MR. DARROW: Yeah. That is an incremental export
2 capacity, although we do not physically keep the facilities
3 together and analyze them facility by facility. We take the
4 export potential and analyze that separately, so I have no
5 way to match it up to the on-site. But it is incremental
6 export.

7 MR. SEYMOUR: Okay, thank you.

8 COMMISSIONER BYRON: Mr. Seymour, thanks for being
9 here today. Any others? Please come forward. Ms. Burgdorf
10 and Ms. Barkovich.

11 MS. BURGDORF: Hi, I am Marci Burgdorf, Southern
12 California Edison. I just wondered if you could clarify the
13 avoided AC that you show on the chart on page -- and you
14 might have answered it toward the end of your presentation -
15 - is the avoided AC your assumption that the thermal output
16 would then provide the cooling? Is that how you are coming
17 up with that avoided AC number?

18 MR. DARROW: Are you talking about the GHG
19 emissions or the electric price?

20 MS. BURGDORF: The GHG emissions.

21 MR. DARROW: Okay.

22 MS. BURGDORF: On page 29. Slide 29.

23 MR. DARROW: Slide 29. We basically -- everything
24 is "basically," sorry for that, I need a lesson in public
25 speaking -- the avoided air-conditioning is -- well, the

1 cost value is based on a 2,000 hours, roughly, on-peak.
2 And so we assumed that that would be avoiding a simple cycle
3 peaking gas-fired generator, operating not too terribly well
4 in the heat of the summer, and so we came up with a heat
5 rate that was a little higher, although I have to say, in
6 discussions with some other utility work that we are doing,
7 that there are peaking heat rates that are higher than this.
8 But essentially, we are assuming we are avoiding a gas
9 peaker for the air-conditioning.

10 MS. BURGENDORF: By having CHP system, so it is not
11 --

12 MR. DARROW: Well, by having the air-conditioning
13 of the CHPs.

14 MS. BURGENDORF: Of the CHPs, okay, thank you.

15 COMMISSIONER BYRON: Thank you, Ms. Burgdorf. Ms.
16 Barkovich?

17 MS. BARKOVICH: Thank you. I have some questions
18 about the retail electric price analysis. I think -- I note
19 that you state that you started with current tariffs for the
20 five major electric utilities, but, first of all, there are
21 some anomalies, for example, the [inaudible] between PG&E
22 and Edison is a function of a couple of things that are
23 going to go away next year, so I do not think that is going
24 to continue; secondly, the assumption that T&D costs are
25 fixed in real dollars is not a good assumption, given that

1 there are some major investments in transmission going on
2 right now, some major proposals for increases in
3 distribution costs. Thirdly, I would draw your attention to
4 the fact that the marginal sources of power in the state are
5 going to be renewables, rather than gas-fired combine cycle,
6 and that is going to cause prices to go up. So I would
7 suggest that you may be over-stating the differential
8 between PG&E and Edison and understating the cost drivers
9 for retail rates. There are two studies you could look at,
10 the Nextant Study and the Energy Division Study at the PUC
11 on the 33 percent renewables, that, whereas I think they may
12 be unrealistically low, they will give you some sense of
13 their assumptions about increases. And I understand you had
14 to make some simplifying assumptions here, but it is
15 possible that you may be understating the potential for CHP
16 because of the retail assumptions you have made. So if I
17 get a chance, given everything else that is going on, I will
18 submit some of these comments in writing. I gather they are
19 due on the 6th, but I think there are some things that should
20 be looked at there because they seem to be significant in
21 terms of driving the results. Thank you.

22 COMMISSIONER BYRON: You know, I think few people
23 would understand these nuances more than Ms. Barkovich here
24 in California. That is a lot to expect from someone from
25 Seattle to understand.

1 MR. DARROW: That was going to be my answer.

2 COMMISSIONER BYRON: That is an acceptable answer,
3 Mr. Darrow.

4 MR. DARROW: No, I appreciate that and, honestly,
5 I feel we are the CHP experts. Please help us with electric
6 utility economics and natural gas supply and GHG avoided
7 costs so we can put them into the model and come up with
8 maybe a better result.

9 COMMISSIONER BYRON: Good. Thank you, Ms.
10 Barkovich. I am going to suggest that we press on. Mr.
11 Darrow, thank you very much.

12 MR. DARROW: Thank you. [Applause]

13 COMMISSIONER BYRON: Next presentation and
14 analysis.

15 MS. KELLY: Okay, Our next speakers are going to
16 be from Lawrence Berkeley National Lab, Tim Lipman and
17 Michael Stadler. They are going to team on this
18 presentation, as I understand it. And this presentation, we
19 knew that Lawrence Berkeley was doing work with a model they
20 developed looking at commercial CHP. And we also knew that
21 this team, which includes Chris Marnay, has always felt that
22 tariffs can very much influence the adoption of these
23 various technologies. And seeing we were really trying to
24 focus on getting some new information on this emerging
25 commercial market that I think everybody is beginning to

1 recognize, may have much more potential than we thought, we
2 have been partnering with Lawrence Berkeley to do this
3 study. And so this is just an initial study. They found
4 some interesting things about commercial CHP, the effects on
5 tariffs, and I think, most importantly, the relationship
6 between CHP and solar in buildings that I think was
7 something that some of us had not thought about. So,
8 Michael?

9 MR. LIPMAN: Actually, I am Tim Lipman. That is
10 Michael over there, and he will be with us in a minute. My
11 name is Tim Lipman. I am actually at U.C. Berkeley, down
12 the hill from the Lab. I wear a couple of hats at Berkeley
13 and one of them is co-director of something called the
14 Pacific Region Combined Heat and Power Application Center.
15 And we work closely with the Berkeley Lab on analyses of
16 this kind. Linda mentioned our ring leader is Chris Marnay,
17 who could not be here today. He has the misfortune of being
18 up in Vancouver, but he sends his regrets. And Judy Lai is
19 also here with our Berkeley Lab team. And I am happy to be
20 here to present this stuff. I am going to do a quick
21 overview of the presentation and the study. I am going to
22 do a quick overview of the results and just to highlight
23 some key findings. And then Michael will come up and kind
24 of walk you through quickly, because we do not have a lot of
25 time, how we got these results. And then, time permitting,

1 Linda, it would be nice if I could do a quick overview of
2 the CHP Center at the end and our current status, we will
3 see if we have time for that.

4 So quickly, the study that we have done here, I
5 think some of the findings are actually broadly consistent
6 with the one that you just heard, but we have a much
7 narrower focus with this study. We are looking only at
8 medium-sized commercial buildings in the size range of 100
9 Kilowatts to 5 Megawatts of electrical load. So we are only
10 looking at one section of the market, compared to what you
11 just heard.

12 The general approach is to use something called
13 the CEUS database to get the electrical and thermal loads of
14 the buildings that we analyzed, and this is the best
15 database that we know of that characterizes different
16 commercial buildings and different climate zones within a
17 state. So, having developed a sample of buildings, we then
18 used this DER-CAM model, it is a very powerful model,
19 Michael spent a significant part of his adult life, I think,
20 working on this model at this point, along with Chris
21 Marnay. And it focuses on CHP, but it can also, as Linda
22 mentioned, look at solar in combination with CHP, which can
23 lead to some interesting results. And then, of course, we
24 too are trying to get at the CO₂ result findings that the
25 model produces in terms of how that compares with the ARB

1 Goals. And what we did was we looked at a reference case,
2 and then some additional cases that involve carbon tariffs
3 and feed-in tariff designs, and we are just really -- I
4 think we should stress -- we are just getting into the feed-
5 in tariffs, we are grappling with this like everyone, we do
6 not know exactly what those feed-in tariffs are going to be,
7 so all we can do is kind of do some "what if" type questions
8 for now.

9 This is how it looked on my Mac, so it is a little
10 hard to read and I apologize for this. I guess we are
11 having the same problems as the previous speaker. This
12 should say -- the kind of garbled text should say "Installed
13 Capacity," which is the capacity we are looking at compared
14 to the 4 Gigawatt goal, so that should say "Installed
15 Capacity." The next bar is "Electricity Generation," so
16 that is Terawatt hours, Gigawatt hours, whatever measure you
17 want to use, and then the third bar is CO₂ Abatement. So,
18 again, Capacity, Generation, CO₂ Abatement. You can see
19 where benchmarking those to the ARB Goal of 4 Gigawatts, and
20 the reference case, which Michael will explain more
21 carefully, the referenced case does not include feed-in
22 tariffs, it includes a very modest SGIP in 2020 for fuel
23 solids of \$500 a Kilowatt, but no other incentives. If you
24 look at what we did, the sector that we looked at was about
25 35 percent of the commercial sector. So our results were

1 for only that 35 percent -- so kind of keep that in mind,
2 it is very important. And we came up in the reference case
3 with about 1.5 Gigawatts of additional CHP by 2020 in this
4 sector, alone.

5 The electricity generation results are actually a
6 little more modest than the ARB analysis would suggest
7 because, at this point, they came up earlier; where ARB
8 assumed a fairly -- well, I would say a very optimistic --
9 capacity factor, 86 percent, we find in our modeling that it
10 is rare that a CHP plant will run that often, based on
11 economics, that it is not always economically favorable to
12 operate that often. We find lower capacity factors and we
13 used the lower capacity factors that we find in the
14 modeling, we end up with somewhat proportionately lower,
15 both electricity generation totals because of the lower
16 capacity factors, and also somewhat lower greenhouse gas
17 emission reductions, and that is an important point, I think
18 we should talk about more today.

19 Another point, though, is that the cost savings
20 that we get in 2020 from these building is about \$190
21 million per year for this, again, 35 percent of the market
22 -- .2 billion dollars per year saved by these companies.
23 And then, a final point is that most of what we get adopted
24 again, we have a modest incentive for fuel cells here in
25 this 2020 case; still, most of what gets adopted is internal

1 combustion technologies with heat exchange. So, with that,
2 I think we will bring Michael up to take you through all of
3 that a little more carefully in terms of the assumptions and
4 everything, and then, if we have time, I will be back with a
5 quick update on the CHP side.

6 MR. STADLER: Okay, thanks for having me today
7 here. As you also can hear, I am also not from around here.
8 So you are also getting the outside view. The next 15
9 minutes, we will briefly talk about the model that we used
10 to get to this reference case, and also talk a little bit
11 about the CEUS database, and then I will give you more
12 insides on the sensitivity runs that we have performed for
13 the feed-in tariffs, and also for carbon taxes.

14 Okay, the model that we used is the Distributed
15 Energy Resources Custom Adoption Model, and we have been
16 designing this for more than seven years at Lawrence
17 Berkeley National Lab, and this is a very important picture
18 here, and it looks pretty complicated, but the thing is,
19 this is the building as we see it with the different energy
20 flows and the different options that can be used to satisfy
21 the energy needs. So the yellow arrows are electricity
22 flows, the blue ones are natural gas, propane, alternative
23 fuels, and on the right-hand side, you have all the
24 different services in a building like electricity loads,
25 computing, lighting, and then we have the important part of

1 building -- cooling, building heating, and hot water. And,
2 of course, there are different options to satisfy all these
3 needs and, in descent, we have the combined heat and power
4 where we started seven years ago. Most recently, we added
5 electric storage, heat storage, PV and solar thermal, and we
6 really think it needs an integrated approach to model all
7 these different options, and I want to show you this with
8 the building cooling. For example, we can just buy
9 electricity from the Grid and use it in an electric chiller
10 to cool down the building; but, on the other hand, we could
11 also buy natural gas, burn it in a fuel cell, use that
12 electricity to cool down the building in an electric
13 chiller, or we just utilize the waste heat from an internal
14 combustion engines or fuel cell. But, on the other hand, we
15 can also install solar thermal systems and use it in an
16 absorption chiller, for example. Or we can directly burn
17 the natural gas in a direct fired natural gas chiller. So,
18 as you can see, there are a lot of different options, and we
19 really think we need to use an optimization tool to minimize
20 the costs for a building, or we can also minimize the CO₂
21 emissions.

22 Most recently, we started working also on the
23 passive side, where we reduced the loads in the building by
24 efficiency measures, and we built new windows, whatever, to
25 reduce the loads, and then, if possible, to meet all these

1 remaining loads by renewable energy sources, for example.
2 So that is the basic for the model that we used. And DER-
3 CAM, as already mentioned, considers multiple technologies,
4 not only CHP; we also model PVs, solar thermal, and storage,
5 if needed. We can minimize the costs for the building for
6 certain test years, which means we also consider the
7 amortized capital costs for investments, or we also can
8 minimize the CO₂ emissions, which is a different strategy.

9 It is a very bottom-up approach where we consider
10 every single building in detail, and in this way, we built
11 the 35 percent commercial electricity demand that Tim
12 mentioned before, for the state of California. And one
13 important thing is that we also can handle zero net energy
14 buildings which are getting more and more important these
15 days.

16 As Tim mentioned, we used the CEUS database for
17 our study, and in the CEUS database, we have around 3,000
18 building types and different climate zones. As you can see
19 here on the left-hand side, this is the State of California
20 with all the 15 different climate zones, and the whole pie
21 here represents the total electricity demand at a commercial
22 sector in California, and the blue parts are not considered
23 in CEUS database because they did not participate in the
24 study, and we also excluded the green one, which is SMUD,
25 because we think it is not that attractive for CHP in the

1 size range that we are considering, and which left us with
2 the red pieces. But the thing is, in CEUS, we have also
3 miscellaneous building types, and it is really hard to model
4 them since we do not know what building type it really is,
5 so we also left them out and, at the end, we considered six
6 to eight percent of the CEUS database in our study. And, as
7 Tim also mentioned, we are most interested in buildings
8 between 100 Kw and 5 Megawatts, so we also took out some
9 buildings from this remaining six to eight percent, and we
10 ended up with 35 percent of the commercial electricity
11 demand in California, which is considered in our study.

12 And the objective was to estimate this CO₂
13 potential in 2020 for these medium-sized commercial
14 buildings, and we ended up at 138 buildings in different
15 climate zones which we considered in the optimization, which
16 takes around a day for one sensitivity run.

17 Now, I want to talk about the results. Before I
18 go to the results, I just want to briefly mention the key
19 assumptions that we made here. And, as already mentioned,
20 we are not only considering CHP use, so we are also taking a
21 closer look to pv and solar thermal, how this interacts with
22 all the CHP systems. Then, the technology costs in 2020
23 that we are using are based on the assumptions today of
24 annual energy outlook, which means, for fuel cells, with a
25 lifetime of around 10 years, we are in the price range of

1 \$2,200 to \$2,800 per kW, with heat exchange. General
2 combustion engines with heat exchanges and a lifetime of 20
3 years, which are the upper price range here because we also
4 are considering catalytic converters here, we are between
5 \$2,200 and \$3,600 for kW, and photovoltaic's, the
6 expectation for photovoltaic's in 2020 is around \$3,200 per
7 kW. The other thing is, we kept electricity tariffs from
8 the different utilities considered in this study from early
9 2009 and late 2008 constant and real terms for 2008. And we
10 did the same for natural gas because, currently, well, the
11 last year everything changed because, in 2008, we saw high
12 natural gas prices, then it came down early 2009, so we
13 perform different sensitivity runs and, at the end, we used
14 the natural gas price forecast for 2020, which reflects the
15 average natural gas price between 2006 and 2009, which we
16 used for the 2020 forecast. And for the investments, we
17 used six percent real interest rates for all the equipment
18 that gets installed.

19 Okay, so for the reference case, we have here the
20 first result and, on the X axis, you see all the different
21 building types that we considered, like lodging, small
22 offices, warehouses, schools, retail stores, restaurants,
23 warehouses which use cooling, large offices, healthcare,
24 groceries, and colleges, and on the Y axis, the total
25 contribution to the CO₂ abatement. And as you can see, the

1 buildings are really different here, and the most
2 attractive buildings are large offices, healthcares,
3 colleges, and also lodging; but most interestingly, most of
4 these buildings are located in climates on 13, which is San
5 Diego Gas and Electric territory, and that is because we
6 have a lot of cooling there, and the tariff seems very
7 favorable to install all these technologies there.

8 One thing which already came up today is the
9 [inaudible] or the capacity factor, and one thing in DER-CAM
10 is that we are not assuming a certain capacity factor. The
11 capacity factors are a result of the model, and here I will
12 show you for Climate Zone 3, which is PG&E, for large
13 colleges, electricity for a summer day, and as you can see,
14 the red part, which is just internal combustion engine in
15 this case, is not running all day long. During the night,
16 it is not running because we do not have the need for heat,
17 for example, or the tariff -- off-peak tariff -- is not
18 really favorable for this. So we are getting an annual
19 capacity factor of about six to eight percent for this
20 college, which is pretty good. So we can end up between 30
21 and 80 percent in our results here.

22 The other interesting finding is, if you check pv
23 and catalytic combustion engine, then you see that those
24 technologies together shade the peak-load here. So
25 afternoon, when the solar radiation goes down, you can see

1 that the internal combustion engine kicks in and goes to
2 the maximum power through its use of on-peak demand charges,
3 or the on-peak related cost from the tariff.

4 So, we also did some runs for carbon taxes, and
5 here we find an interesting link between pv and solar
6 thermal. We used three different carbon tax levels of \$150,
7 \$500, and \$1,000 per ton of carbon, and on the X axis, you
8 have the carbon tax, and on the Y axis, we have the carbon
9 emission reduction compared to a two nothing [phonetic] case
10 --

11 COMMISSIONER BYRON: Mr. Stadler, if I may, just
12 because you are not from here, I need to give you a pretty
13 stern warning, we do not use the word "taxes" around here,
14 particularly on a day when we are trying to get a budget
15 solution.

16 MR. STADLER: Okay, so maybe that is the only tax
17 I propose here. Okay, thanks. The two nothing case
18 (phonetic), which is where we do not install anything, and
19 just to put the generation in pv, solar thermal, CHP
20 systems, so we compare everything to such a two nothing
21 case. We did two different sets of runs where we just had
22 CHP in the solution, which is the red line at the bottom,
23 and then we also did the second set where we considered also
24 pv and solar thermal as a possible option, and as you can
25 see, first of all, we get higher carbon reductions when we

1 have pv and solar thermal in the solution; but, on the
2 other hand, if we exclude it, we also see an increase in
3 capacity on the CHP system side, and we can reduce up to
4 almost nine percent in carbon emission reduction if we just
5 consider CHP systems.

6 The other thing that we observed is, for the pool
7 line at around \$1,000 per ton, we get a saturation in carbon
8 emission reduction, and that is because we are restricted in
9 the possible space for pv and solar thermal systems, which
10 we also can model in DER-CAM, and it looks like that, at
11 these high levels, we already are reaching the maximum
12 allowable footprint for pv and solar thermal systems, and
13 that is also the reason why, at this point, CHP kicks in and
14 makes up for this constraint, I would say.

15 But the bottom line is that we have to consider
16 all these interactions between CHP, pv, and solar thermal to
17 get, for example, the tariffs, the feed-in tariffs, right.

18 COMMISSIONER BYRON: Very good.

19 MR. STADLER: Mentioning feed-in tariffs, as Tim
20 already mentioned, we already started on some cases for
21 feed-in tariffs, and here I want to show you a feed-in
22 tariff which, with a sales tariff, which is exactly the
23 purchased tariff you buy electricity from the Grid. I am
24 not giving any self-gen incentive for technologies here.
25 And, again, we did two different runs where we had CHP, pv,

1 and solar thermal in the solution of only CHP, which are
2 the green bars, and the red bars are CHP, pv, and solar
3 thermal as a possible option. The first thing is, without
4 any self-gen incentive program, we are only getting into
5 combustion engines in this solution. And that is the reason
6 why we are not really good in terms of carbon emission
7 reduction; if we are not considering pv and solar thermal,
8 as you can see on the right-hand side, if we have only CHP,
9 and we have a feed-in tariff, we are ending up with a carbon
10 reduction potential of 1 megaton which is less than the
11 reference case, and that is because we have the internal
12 combustion engines there.

13 So bottom line is, the feed-in tariff just
14 slightly raises the generation output from CHP systems here,
15 and that is because of the capacity factor problem and 10:1
16 [inaudible] combustion engine problem. But we also did a
17 run with higher self-gen incentives for fuel cells, and this
18 is pretty interesting, and I compare this here to the
19 reference case, and we gave a self-gen incentive for \$1,500
20 per kW, which is roughly 60 percent of today's level. And,
21 as you can see, this really impacts the results a lot
22 because, compared to the reference case, we can increase the
23 installed capacity in this mid-sized commercial building
24 sizes to 2.9 Gigawatts, and also the output increases to 10
25 terawatt hours, compared to the reference case of 7.4

1 terawatt hours. And, of course, since we are using fuel
2 cells, which are more efficient than internal combustion
3 engines, we also can increase the CO₂ abatement potential to
4 1.8 Megatons in this sector, which considers buildings
5 between 100 kW and 5 Megawatts electric peak loads.

6 So, the observations are that DER-CAM really
7 delivers very highly variable capacity factors between 30
8 and 88 percent, which depends on the side and the tariff,
9 and, here, the tariff is real important. And in the
10 reference case, we found an average capacity factor of 55
11 percent, which is way under the number which was assumed by
12 the Air Resources Board of 86 percent, and that is also the
13 reason why we are so disproportional on the energy
14 production output from CHP systems.

15 As I have shown, carbon taxes not only drive pv
16 and solar thermal adoption, they also drive the CHP
17 adoption. And, in the reference case, we got 1.5 Gigawatt
18 of additional CHP in this mid-sized commercial sector by
19 2020, but the highest self-gen incentive case really can
20 increase that potential to numbers around 2.9 Gigawatts.
21 And in future work, we really want to focus on the
22 interaction between feed-in tariffs and maybe self-gen
23 incentive programs just for fuel cells, to make sure that we
24 really can achieve higher CO₂ abatement potentials that I
25 have shown here. And, of course, the interaction between

1 pv, solar thermal, and CHP is pretty important. And I have
2 not talked about this much, but storage technologies. We
3 are not considered electric storage systems here, and this
4 might change the situation because, in other work that we
5 have done, we found that CHP systems and pv support each
6 other. It is not that only pv systems are used to charge
7 batteries, very often batteries are also charged by CHP
8 systems during night hours, or by cheap off-peak
9 electricity. So, in other words, we could increase the
10 capacity factor by adding storage systems, for example. And
11 that is everything I want to talk about the results, and now
12 I want to hand it back to Tim.

13 MR. LIPMAN: Thank you, Michael, right on time.
14 Well done. Actually, both the presentations this morning
15 were good set-ups for just a few words on the CHP Center.
16 We only have five minutes and I am just going to say a few
17 words. I would be happy to talk with any of you about it
18 later today if you want to learn more about it. We have a
19 couple of our Advisory Board members for the Center here, as
20 well today, too. I will not embarrass them by pointing them
21 out, though.

22 The CHP Center that I am talking about is called
23 the Pacific Region Combined Heat and Power Application
24 Center. We call it PRAC for short, Pacific RAC, these are
25 called the Regional Application Centers for CHP, or the

1 RACs, ours is the PRAC. And it has been operated by UC
2 Berkeley, UC Irvine, and San Diego State University since
3 2005, sponsored by DOE and the California Energy Commission,
4 involvement with lots of other key partners, including
5 Electric and Gas Utilities, the Berkeley Lab, of course, we
6 work closely with on analysis like you have just heard,
7 California Clean DG Coalition, I see Eric Wong back there,
8 who we coordinate with. This is one of eight regional
9 application centers for Combined Heat and Power, sponsored
10 by DOE, it started with one in the Midwest, and then there
11 were five, and now there are eight. Since 2005, we
12 conducted a whole range of educational, outreach, direct
13 project assistance types of activities in our region, which
14 is California, Nevada, and Hawaii, that is the Pacific
15 Region. There is our website where you can download our
16 reports, fax sheets, case studies. We have done an action
17 plan for each of the three states. Here is a quick map
18 showing the eight application centers, you can see all 50
19 states in the U.S. are now covered with these application
20 centers. The update, and while I think this is important
21 and germane to the topic today, both the talks this morning
22 suggested -- and Ken, I think, made a very good point at the
23 end, that there is a real need for additional information
24 and other measures to reduce perceived risks of CHP by
25 potential adopters, and that is what the RACs are really set

1 out to do, and we are very excited because our funding has
2 been very up and down over the past four or five years with
3 the vagaries of DOE budgets and so forth. The Fiscal Year
4 2008, we essentially got no money. And we just were given
5 the opportunity to propose and receive the award for a
6 three-year award directly from the Department of Energy for
7 \$1.5 million to continue the operation of the center. We
8 are actually in negotiations with them now to make this a
9 four-year award for \$2 million, so even better. It is a 20
10 percent cost matched, so it is 80 percent federal funding,
11 leveraged by 20 percent State funding, and that cost matched
12 funding is coming from the Energy Commission, the Energy
13 Biosciences Institute at U.C. Berkeley, which I work with,
14 which tells a lot of interesting combined heat and power
15 associated with bio-refineries, and also University of
16 California cost match. I think we are also getting some
17 cost match from SEMPRA, as well, I should have put that in;
18 I think I did at one point.

19 Now, these RACs with the new funding are no longer
20 going to be called the Combined Heat and Power RACs, they
21 are going to be called Clean Energy Application Centers, so
22 ours will be the Pacific Region Clean Energy Application
23 Center, not a whole lot of change in focus, it still has a
24 strong combined heat and power focus, but they have asked us
25 to broaden our activities slightly to include other waste

1 heat to power types of applications, and waste and biogas
2 types of applications, which we have really only dabbled in
3 so far, but which we think are very interesting. And it is
4 possible that, in the future, with additional funding and
5 even broader mandate, we will get into renewables and other
6 clean fuels, and so forth to the center. So the main focus
7 is education outreach, try to connect potential end users of
8 CHP with the information needed to give decisions about
9 whether it is right for them.

10 The new center phase -- these are just the kind of
11 bulleted activities -- we will keep our website going, of
12 course, and expand it, and I welcome you to visit that. We
13 will keep doing target market workshops aimed at specific
14 sectors, and groups of sectors. We are going to keep doing
15 our waste heat to energy workshops which we have done in a
16 few different regions, we will continue to update and revise
17 our Baseline Assessment and Action Plan Reports, project
18 case study profiles that we do, and I have a few of those
19 today that I could hand off to you, Commissioners, to see
20 what they look like. Another thing we are going to get more
21 into is policy road mapping with stakeholder groups, try to
22 figure out how we get to some of these 2020 goals and work
23 with all of you on that. And then we also do direct project
24 assistance where we can go into actual facilities and do
25 audits and see if CHP is right for those facilities. So

1 that is it. I think that is all of our time. I just
2 wanted to give you a quick update on that and we look
3 forward to working with you. Michael and I were remiss by
4 not thanking Guido Franco for supporting the study that you
5 heard about. Thank you.

6 MS. KELLY: Commissioner Byron, any questions?

7 COMMISSIONER BYRON: One, I think. But, first of
8 all, I hope you are able to spend a little bit of that money
9 on marketing and advertising so that more end-use customers
10 will be aware of the services that are available to them. I
11 forget about the formally called PRAC myself, and I think it
12 is a really valuable asset to have. A quick question for
13 Mr. Stadler, if I may. This is a very intriguing analysis
14 because it includes a lot more variables, if you will, into
15 the DG CHP modeling than we have considered elsewhere. But
16 I take you back to Slide 15 where you had a capacity factor,
17 I believe you said, of about 68 percent, which was very
18 favorable. But I am reminded that a lot of times,
19 customers, when they size any CHP facilities, it is
20 oftentimes based on their thermal load requirements. And
21 the problem is, what do you do with the excess electrons,
22 and a much higher capacity factor would have substantially
23 different results here, wouldn't it?

24 MR. STADLER: Well, the thing is that we are
25 minimizing costs here, so we are putting together all the

1 costs which we are waiting for -- by natural gas, for
2 example, for boilers, and for electricity, and that is
3 really a strategy implied which says, "Well, your heat is
4 more electricity driven," so it just minimizes the cost, and
5 that is how it looks. And the other thing is just the
6 tariff because the electric tariff is so important to avoid
7 all these on-peak demand charges, this means most of the
8 time we are trying to reduce the costs based on these time
9 of use tariffs, or demand charges, and in this sense it is
10 more electric driven, as you have seen here.

11 COMMISSIONER BYRON: I would like to thank you
12 both very much. Again, I am trying to keep this on
13 schedule. There is a comment period that we have scheduled,
14 and I hope that you will be here and we will take some
15 comments from the public at this time. I note that your
16 agenda, Ms. Kelly, does not include a break. Could we take
17 a 10-minute break?

18 MS. KELLY: Sure.

19 COMMISSIONER BYRON: Let's try that. We will
20 start promptly at 11:15. Thank you.

21 [Off the record at 11:07 a.m.]

22 [Back on the record at 11:16 a.m.]

23 MS. KELLY: So getting back on track, our next
24 speaker is Evelyn Kahl and she is with WSPA, and early this
25 morning I think we clearly understand that the forecast for

1 large and small are going to be influenced by a range of
2 different factors, and so one of the things we wanted to do
3 with the rest of this workshop is, after we have the
4 modelers and the people who do that type of analysis, we
5 wanted to hear from real customers and people who are
6 dealing with the issues in both the large and the small
7 sector. So Evelyn agreed to come and speak with us today
8 and talk about a lot of these large CHP facilities and what
9 some of their issues are, and some of the things that they
10 need to get accomplished in the future to assure that they
11 are going to be building more CHP in California.

12 COMMISSIONER BYRON: Welcome, Ms. Kahl. Do we
13 have it correct on the agenda, that you are here
14 representing Western States Petroleum Association?

15 MS. KAHL: Yes.

16 COMMISSIONER BYRON: Thank you.

17 MS. KAHL: Thank you. And thank you for including
18 me today in the workshop. I have to say, in preparing for
19 today, I felt a little like Bill Murray in *Groundhog Day*,
20 reliving the same experience over and over and over again.
21 And I know that you have heard some of these things from me
22 and other industry representatives, and we have been talking
23 about some of these same issues for the last decade or so,
24 so bear with me as I get through it.

1 COMMISSIONER BYRON: Of course. We all know that
2 that movie does have a happy ending.

3 MS. KAHL: Well, that is what I was going to say,
4 with all the creativity in this room, I hope that I come
5 back next time and we talk about how successful the program
6 has been.

7 COMMISSIONER BYRON: And Mr. Murray was reformed.

8 MS. KAHL: Okay, thank you. I will sleep on that.
9 All right, I have a variety of topics on my list today, but
10 I am really going to try to center my comments on the oil
11 and gas industry and CHP within that industry and its
12 potential, and the barriers to development of more capacity.
13 The starting point here for everyone today seems to be the
14 AB 32 goals, I will not spend time on that. We know ARB
15 included CHP in its Scoping Plan. But I think one point
16 that bears emphasizing and Ken spoke to it earlier this
17 morning, is that we also have to remember we need to retain
18 existing efficiency CHP. The Scoping Plan did not really
19 speak to that point, but it is critical because, if we lose
20 efficiency CHP, we really need to increase our target for
21 more.

22 Another point I will touch on briefly here is, we
23 have to remember that CHP is more than greenhouse gas
24 reductions. I think there is a temptation both with
25 renewables right now, and with CHP, to get stuck on

1 greenhouse gas. It is the fashionable topic. But we do
2 need to remember that there are customer benefits and, in an
3 economy like this, those are really important -- cost
4 control, on-site reliability, and business certainty. And
5 there are also societal benefits beyond GHG, including Grid
6 reliability, a very important component, the avoidance of
7 transmission investment, which is required right now for
8 renewables, and reduced transmission and energy losses.
9 This agency, the CPUC and ARB, are all over CHP. The CEC
10 has been a strong supporter for years, and I will not read
11 you these quotes, but needless to say, we all understand the
12 agencies understand that CHP is good. And the response of
13 industry over the years has also recognized that CHP is a
14 good and beneficial thing.

15 I took this pie chart from Ken's presentation
16 earlier and marked it up a little bit. What you will see
17 here is the oil and gas industry share of CHP refining the
18 1202 and EOR at 2846. The oil and gas industry has roughly
19 44 percent of the CHP capacity in California, so it is a
20 very material portion of the CHP fleet. I do have to say
21 that these numbers do not necessarily square with numbers we
22 have, and I know there are multiple databases, but I think
23 the fact holds that it is a large part of the CHP fleet.

24 There are really two typical configurations that
25 we have in the oil fields or the refining business, one is

1 kind of a hovering as available CHP, which you see on your
2 left. In that situation, it is largely used to serve on-
3 site electrical, but when thermal demand varies, there is
4 some small export amount going to the Grid, and it typically
5 goes as "as available" power. On your right, you see a
6 large export CHP facility, some refineries have these, and
7 the EOR fields do, where you have, again, a large portion of
8 on-site use, an even larger portion of firm sales to the
9 Grid, and often some residual "as available" sales going to
10 the utilities, as well. So those are the two most typical
11 situations that we see in the industry.

12 Statistics are hard. We have tried to get focused
13 on these, I think you have seen other numbers from us in
14 March, but our best estimate of oil and gas industry CHP
15 facilities is 2,800 to 3,000, that is about a thousand lower
16 than the ICF slide; I do not know where the differences are,
17 but this is our best estimate. And all of this, almost all
18 of it, was built in response to PURPA, with a few plants
19 built in response to the energy crisis in 2001. Roughly
20 half of the electricity that is coming from these units is
21 exported to the Grid, and they are very efficient units.
22 Typically, you see efficiencies on a total basis between 60
23 and 80 percent HHV. I think EIA reports an average of 69
24 percent. We tried to do some calculations on what we are
25 getting today in California from this fleet. It was based

1 on the EIA data, not actual data, so we used a smaller
2 number, which is 2589. But if you look at it against a
3 vintaged Grid benchmark over the years, we calculated
4 savings of 4.54 million metric tons annually. And if you
5 were to bench it against a current vintaged CCGT, you get
6 something more like 2.94 million metric tons. So the point
7 here is, there are substantial savings today coming from the
8 oil and gas industry in the form of existing CHP.

9 There is also a lot of potential out there and our
10 number is not developed technically, perhaps, like Ken's
11 was, it is more practically developed, going to numbers,
12 talking about potential, and what we came up with within the
13 WSPA membership was about 1,722 Megawatts, broken down, most
14 of it, in EOR, a little over a thousand Megawatts, and a
15 little over 600 in refining. And it varies materially by
16 facility, obviously. There are some that are already pretty
17 well built out and some that are not. It also depends on
18 what load projects they have planned over time, is the
19 refinery adding load for processing units? What are oil
20 prices? And will the oil field search for more development
21 opportunities? And will more steam be needed? So there are
22 a lot of different economic factors that go into what the
23 actual potential is and could be out in the oil and gas
24 world. But our calculation is that the 1,722 Megawatts, if
25 they were realized, would produce roughly 1.7 to 2 million

1 metric tons of carbon savings by 2020, which is on top of
2 the existing. About the assumptions that we used in
3 calculating that below, but I think what concerns me a
4 little bit is, if you look at the ICF values, our numbers
5 represent roughly half of the Megawatts that they have in
6 their forecast for 2020, and about two-thirds of the
7 estimated carbon savings based on the ICF numbers. So I
8 suspect that we all need to sit down and look at assumptions
9 and work through some other scenarios before you finalize
10 the IEPR because we have some inconsistent results, I guess.
11 But the point here is that we do have more potential, the
12 potential is significant, and the savings would be
13 significant.

14 So the Commissions all realize it is good,
15 industry realizes it is good, so why are we here? And we
16 are here because, despite the fact that everyone knows CHP
17 is a good thing, development is stalled. The graph that you
18 have before you shows CHP capacity additions from 1970 to
19 2006, so these are annual additions, they are not
20 cumulative. And the purple line, the red line, whatever
21 color that is, represents the CHP additions, and the dotted
22 line represents the total system capacity additions. And
23 what you see is the big bump in the middle, it is what Ken
24 spoke about earlier, happened in response to PURPA. There
25 were strong strong incentives and there was a lot of CHP

1 built. And as you see over time, the development triples
2 out and, starting in about 1996, it pretty much flattens
3 out, with the exception of a few projects that were built in
4 response to the energy crisis. So I think it goes without
5 saying that we are in a state right now where there is no
6 promotion with California policy of new CHP.

7 And what are the barriers that are contributing to
8 that problem? There are a variety of them, but I have
9 identified five here that I would like to talk about, and
10 the first one is obvious, Ken identified it, everyone knows
11 that it is there, there are limited export opportunities for
12 excess power. PURPA has not been enforced for years, since
13 basically 1996 in California. It has been undermined by the
14 Federal EPAct to 2005. The state has not put together any
15 state-based CHP policy to replace PURPA, and there are no
16 real market alternatives to utility purchases for CHP
17 products. Essentially, in California if you are building in
18 Edison's territory, who are you going to sell it to?
19 Primarily, your customer would be Edison. There are very
20 few other alternatives and there are no carrots or sticks to
21 encourage the utility to take that power. And if I am a
22 utility, I am better off building a plant; my shareholders
23 get a return. So I am probably going to be more oriented
24 toward that alternative than taking CHP power.

1 A second area is that greenhouse gas costs right
2 now are unknown, and so is cost recovery. There is no
3 certainty that, if I build a plant and export my power, I
4 can recover my greenhouse gas costs associated with
5 compliance. And I will flip to the next slide here. This
6 is just a schematic that shows the problem for someone
7 analyzing a CHP plant on-site, and it is from ICF. And kind
8 of ignore the numbers here to some extent, but on the left
9 you see that, under a traditional system, separate heat and
10 power, the load, the thermal and the electric load, are
11 being served by a power plant from the Grid and a boiler
12 that is on-site. So at that point, the host responsibility
13 for carbon is really only for the boiler, or for the 13,000
14 tons here on the left. If the host puts in a CHP system,
15 suddenly all of the emissions associated with the
16 electricity and the steam it uses become their direct
17 responsibility, so the CHP plant in this example now has
18 23,000 tons of responsibility a year. So there is increased
19 direct compliance responsibility for greenhouse gas when you
20 go from a separate heat and power scenario to a combined
21 heat and power scenario.

22 The next barrier is utility to party load fees,
23 the exit fees that we have been struggling with since the
24 mid-'90s. Right now, they average from \$9.00 a Megawatt
25 hour up to \$21.00 a Megawatt hour. So not only do you have

1 to recover your capital and operating costs, you have to --
2 you need to be able to deal with the departing load costs
3 that go on top of it, so it really just increases the cost
4 of your project by this amount. And you will see two slides
5 ahead, I have given you a table of those charges, I will not
6 go through it now. But just looking at it gives you a sense
7 of how complicated it is, how many different types of
8 charges they are, how the exemptions are all over the map,
9 it is just a very complicated situation right now.

10 There is complex Grid interconnection and
11 interface rules. If you are only wanting to export a very
12 small amount of electricity, you have a very big job in
13 interfacing with the ISO. And so that is marginally a
14 barrier at this point.

15 Then, finally, a very important one, especially in
16 the South Coast today, are Air Quality Management District
17 restrictions and the availability of credits. So those are
18 the five big barriers that we face right now in developing
19 large projects.

20 The Utilities have also identified another problem
21 that they have with CHP. Not only do we have barriers, but
22 they have concerns. And it comes from the interface of
23 combined heat and power and renewable policy. With large
24 projects like ours, it is important that the utility can
25 accommodate electricity 24/7. Our refinery runs 24/7, some

1 oil fields do, so it is important that we can have a place
2 to put excess power when we are operating to meet the
3 thermal demand. But the utility's ability to accommodate
4 that power 24/7 is challenged during off-peak periods. I
5 think we are all aware of that. There are often more must-
6 run facilities than there is load, and it can result in an
7 over-generation condition. Your own staff has noted in the
8 June 2009 Report that more study is required of the over-
9 generation problem. The ISO is apparently doing some study
10 of the over-generation problem. And so I think we do not
11 really have enough facts here at this point to evaluate it,
12 and I do hope that we move forward to really evaluate this
13 argument and problem to see how real it is.

14 One thing I noted in Ken's presentation earlier is
15 I think most of the Megawatts that he has indicated would be
16 added would not be 24/7. There is a lot of air-conditioning
17 and other things that would not contribute to an off-peak
18 over-generation situation. So it really does require more
19 extensive analysis at this point.

20 The next graph you see is just a bar graph that
21 tries to illustrate the problem. These are really only
22 illustrative data, they are taken from some 2007 ISO
23 Reports, but what you see on the left depicts the bar of
24 minimum generation in 2010, those are the must-run
25 facilities in 2010, assuming that you have a 20 percent RPS

1 requirement. And what the bubble says above it is, in 20
2 percent conditions by 2010, on average you are in balance
3 between your minimum load and your minimum generation. That
4 does not mean you will be out of balance during certain
5 hours of the year, and I think the utilities would tell you
6 that they are even out of balance today sometimes, but on
7 balance it does not look too bad under a 20 percent RPS. If
8 you get to 33 percent RPS, which is the bar on the right, we
9 see that the minimum generation stack grows, and it grows
10 because you have added more wind with the renewable policy.
11 And we have layered on top there the bright pink box on top,
12 which is the new CHP goal of 4,000 Megawatts. So if you
13 were to assume all of that were 24/7, you can see that the
14 total minimum generation stack is above the red line, which
15 is the minimum load stack, or line, meaning that we have got
16 over-generation under a 33 percent RPS scenario. So, again,
17 this is something we know very little about, particularly we
18 do not because we do not have the data, but it does require
19 study before we make any decisions for closing CHP.

20 So we have got barriers that are faced by
21 industry, we have the Utilities concerned about interface
22 with the RPS, and we have a variety of other oppositions to
23 state CHP policy that you listen to, that the PUC listens
24 to, and that we really need to address. The first one is,
25 well, the CHP can just sell directly into the market, you do

1 not need a CHP policy program. And, again, as I discussed
2 earlier, there really are no real market alternatives today,
3 the utility remains the primary retail seller in California
4 and that is the primary purchaser. And the MRTU is not
5 developed yet at this point enough to support any new
6 projects, let alone a new CHP project. Another argument is
7 that the Utilities do not need the power with CHP
8 characteristics, and I think this ignores the full range of
9 CHP benefits, it places the whole burden of the over-
10 generation problem on CHP policy, and it does not look for
11 the solutions, like addressing things through time of
12 delivery, trying to analyze really how much of it will be an
13 over-generation problem and how much will not.

14 CHP is not as efficient as separate production
15 alternatives, some have made that argument. And it is true
16 in some cases. I think there are some existing plants now
17 that are not that efficient, but it is not true in all cases
18 and, going forward, we have the opportunity to set standards
19 that preclude that result.

20 This is my personal favorite, it is cheaper to
21 reduce greenhouse gas by planting trees in Brazil than to
22 install CHP. And that is one we face. And obviously it
23 ignores CHP benefits, again, the full range of benefits and
24 co-benefits for California, and California needs to do all
25 it can to maximize the AB 32 goal achievement.

1 And the final one, and this is one that has come
2 up at the Federal level as they have been debating Waxman-
3 Markey, the argument that CHP has matured and it does not
4 require policy support anymore. This is old news. This is
5 1970s PURPA, and we no longer need this policy. You have
6 all figured it out. And I think this misses the point that
7 maturity is not the issue here, it is the characteristics of
8 the generation that require policy. This is a type of
9 benefit that spans both the electric and the industrial
10 sector, so you cannot look at it singularly in the
11 electricity sector. It has to follow thermal load, which
12 sets it apart from other types of generation. And third
13 party CHP development is double trouble to the utilities.
14 As I said earlier, not only does it compete with shareholder
15 return projects, but it takes load off their system, so it
16 is really not that attractive to a utility, which we
17 recognize.

18 So those are the problems that we face in getting
19 through to a new CHP policy in California. And, as I said
20 earlier, there is a lot of creativity in this room and I
21 trust we will get through those.

22 I will turn briefly here to cut to the chase on
23 Slide 19 with the ICF analysis. I want to just start out by
24 emphasizing some important points that ICF made. The first
25 is that, under current policy, CHP will fall short of ARB

1 goals. We know that. We are all here today, hopefully, to
2 get beyond that, but it is critical to keep that in mind.
3 And ICF noted that we need aggressive CHP stimulation. As
4 Ken said, PURPA was aggressive, perhaps too aggressive, but
5 we cannot be shy in developing a policy that will really
6 stimulate this market. And the third important point is
7 that the greatest market and GHG benefit comes from
8 preserving existing like the oil and gas CHP, and pursuing
9 the remaining large CHP technical potential.

10 Again, I think the ICF report is obviously a
11 product of assumptions and I bet there are as many
12 assumptions as there are people in this room today. And my
13 hope is that we can get together over the next few weeks and
14 run a few additional scenarios to see how sensitive the
15 model is to varying assumptions. And I have put down a list
16 of things that we would like to test with ICF, the heat rate
17 used in the benchmark to calculate GHG savings, we think it
18 is strikingly low, particularly when you look at the number
19 for existing plants on the Grid right now; their power price
20 forecast assumptions for the export program, again, I think
21 those are probably lower than we would like to see used,
22 certainly; capacity factors for new CHP, obviously that is
23 dependent on the installation and application, but I think
24 we would like to test some of those assumptions;
25 efficiencies for new CHP, again, testing those and different

1 combinations of different types of applications; and then
2 looking at market penetration. I think when you move the
3 power price forecast, you are probably going to see more
4 market penetration. And we also want to look at the
5 acceptance rates that they use with respect to the projects.

6 So the next steps. What do we need to do? The
7 first step is to refine and implement the PUC policy
8 decision that was adopted in 2007. It is now 2009 and it
9 still has not been implemented, and I doubt that we are
10 going to get anything new in place soon, so it would be well
11 to keep existing plans by implementing the decision that has
12 already been adopted. It seems like a no-brainer to me.
13 Second, we need to analyze the over-generation potential, as
14 I discussed earlier, and your staff is apparently headed in
15 that direction, as is the ISO, and that would be a really
16 positive step. And then, finally, and obviously it is
17 simpler to say than do, but to coordinate the CEC, ARB and
18 CPUC to develop a comprehensive and durable policy. So
19 thank you very much for your time today.

20 MS. BROWN: I have a quick question for you. Is
21 your industry advocating, as part of Waxman-Markey, a
22 structure under a cap in trade or a cap in dividend program
23 that would stimulate CHP development that you described?

24 MS. KAHL: Uh, no. As I understand it, my last
25 read of Waxman-Markey is it really does not do anything for

1 oil industry CHP. There are provisions in there for CHP,
2 but they are qualified such that they do not really apply to
3 these types of facilities.

4 MS. BROWN: But is there some that could be done
5 --

6 MS. KAHL: Absolutely, yeah. I think there are a
7 couple of things in Waxman-Markey, one is that it has a
8 provision, again, with too many caveats that would allow
9 recovery of greenhouse gas costs for CHP sold to the Grid.
10 But it would not apply to these facilities. There are also
11 provisions that would take revenues from the greenhouse gas
12 allowances back to retail providers. And the PUC issued a
13 decision last year that would do the same thing, it would
14 take the revenues back to retail providers, but they
15 included CHP in that, wisely, because essentially a CHP
16 plant is serving retail customers, so that would also be
17 beneficial in the Federal legislation.

18 MS. BROWN: So did that scheme with the benefits
19 accrue to the customer or to the utility?

20 MS. KAHL: You mean the revenues?

21 MS. BROWN: Yes, the revenues.

22 MS. KAHL: Well, what happens, at least in the PUC
23 decision, they would auction allowances. The auctioned
24 revenues would be spread in some proportion to retail
25 providers. That would include the CHP plant serving the

1 customer, and I believe, Michael, the way you had it set
2 was those revenues had to be used on behalf of the customer
3 and, you know, possibly in further GHG reduction measures.

4 MS. BROWN: Thank you.

5 COMMISSIONER BYRON: Ms. Kahl, thank you very
6 much. Excellent presentation and there are many things we
7 could go into, but in the interest of time, I am going to
8 try to reserve some time for others from the audience to
9 comment. I will note one thing that you said, that I want
10 to make sure we close on, that is that back in slide 9, you
11 had much better results than the ICF study in regard to GHG
12 savings, and I am interested in making sure we try to settle
13 that beforehand. When I say "beforehand," before we publish
14 the contractor's report.

15 MS. KAHL: Thank you.

16 COMMISSIONER BYRON: So thank you very much.
17 Again, there are many things we could go into, but do not
18 give up, okay? We are glad you are here and we appreciate
19 your continued efforts to point out customer and societal
20 benefits.

21 MS. KELLY: Okay. And, again, Commissioner Byron,
22 that was a draft report. We were going to use this venue to
23 get good public input, and we are going to work with people
24 with their comments before we finalize the report.

25 COMMISSIONER BYRON: Good.

1 MS. KELLY: The next presentation, we are going
2 to be talking about AB 1613. And getting updates on the
3 process at the Energy Commission and the CPUC. Art Soinski,
4 who is responsible for doing our AB 1613 Technical Criteria
5 Guidelines, is going to, I think, give everybody good news,
6 and update you on the schedule. Art? Give them the good
7 news first.

8 MR. SOINSKI: The good news, okay. The good news
9 is the schedule, and the expected date for the release of
10 the draft Guidelines is today, but they were actually posted
11 on our website yesterday, so they are there for your perusal
12 and comment over the next couple of weeks. The comments are
13 due on August 6th on the Draft Guidelines, and then there are
14 also reporting forms posted, and I guess the question will
15 become there are guidelines and then there are reporting
16 forms, what are these reporting forms? Legal counsel and I
17 have been going back and forth since April 13th when I first
18 presented my draft proposals for what the technical metrics
19 would be for the guidelines, and it has taken a long time
20 going back and forth deciding how to structure them to make
21 them easy to use and understandable. And the reporting
22 forms were originally going to be part of the Guidelines,
23 but they are now -- well, they will be, but they will be
24 really separately. They have a lot of similarity to what
25 was done in the self-generation incentive program as far as

1 the format of the type of information that is required. In
2 addition to that, the forms will require attachments of
3 basically diagrams of the CHP system and the thermal host
4 facility, to track exactly how the energy is used,
5 especially the thermal energy. At the April 13th workshop,
6 there were comments about the fact that what is really --
7 one of the real deficiencies in the SGIP program is the
8 explanation of what has to be done for accounting for the
9 thermal energy, which is the difficult part. The electrical
10 part is obviously very easy, but the thermal becomes much
11 more difficult. So with the comments due on these two sets
12 of Guidelines and Forms, on August 6th and 17th, on September
13 1st, we will put staff recommended Guidelines and the Forms
14 will be finalized and posted. There will be an Electricity
15 and Natural Gas Committee Workshop on September 22nd, and
16 then the original schedule for November 18th for the adoption
17 of the Guidelines and the Forms.

18 I am not going to talk about the details of the
19 Guidelines. If you want to see what our thinking was, you
20 can go back to the April 13th presentations and transcripts
21 to find out. I just want to highlight what the changes are,
22 what I consider to be the most significant changes. One is
23 that, previously, we did not talk about a difference between
24 topping cycles and bottoming cycles, and both the
25 stakeholders and now the Public Utilities Commission have

1 come in and recognize that there is a difference between
2 the efficiencies, ways that are considered for topping
3 cycles and bottoming cycles, and those are incorporated. In
4 essence, if a bottoming cycle does not use supplemental
5 firing, then there is no efficiency requirement imposed
6 under the AB 1613 Guidelines. Definition of useful has
7 changed from "made available for use" to "used in a
8 productive and beneficial manner," which is a requirement
9 that is actually in FERC regulations. The Greenhouse Gas
10 Emission Environmental Performance Standard, which is 1,100
11 pounds per Megawatt hour in the legislation; and I guess, as
12 a response to SB 1368, for AB 1316 it is 985 pounds per
13 Megawatt hour. And this reflects an issue that has been
14 brought up both in the ICF presentation and in Evie Kahl's
15 presentation, is that what is the metric that you are
16 comparing your CHP system to. That is a very important
17 standard to understand, and certainly we would appreciate
18 comments on that within the context of both this workshop
19 and the posting of the Draft Guidelines.

20 There is an issue of who is going to really look
21 at what the characteristics are, what the design is, of the
22 CHP system, and we will make a judgment as to whether it
23 complies with the technical requirements given in the
24 Guidelines. And what we have now in the draft is that the
25 Energy Commission's Executive Director will issue something

1 called a Certificate of Initial Compliance, which will
2 determine whether or not all of the requirements have been
3 met, based on design and analyses submitted by the Applicant
4 or the Owner/Operator of the CHP system. And after that,
5 there will be annual monitoring and reporting, which will be
6 done on forms very similar that are used for the initial
7 compliance, except, instead of having forecast data, they
8 will have actual performance data.

9 And that is really the summation of the status of
10 the Guidelines.

11 COMMISSIONER BYRON: Mr. Soinski, I think I would
12 correct you in one regard and that was that comment about
13 how stakeholders, and I believe you said agencies are, you
14 know, kind of becoming aware of the difference between the
15 topping and bottoming cycles. The correction I would offer
16 is that a lot of stakeholders were well aware of that long
17 before we paid attention to it.

18 MR. SOINSKI: Yes, I have been beaten over the
19 head by a certain stakeholder, whose name I will not
20 mention.

21 COMMISSIONER BYRON: Well, I might.

22 MR. SOINSKI: But she is right.

23 MS. KELLY: Any questions?

24 MR. SOINSKI: Or, at least, I agree.

1 COMMISSIONER BYRON: Well, you condensed a lot of
2 material in a short presentation, and I certainly recommend
3 folks to look at the Guidelines. We are very interested in
4 their comments and there are some new changes that I think
5 are favorable, but others may not. So we are certainly
6 interested in your comments. Thank you, Mr. Soinski.

7 MS. KELLY: Our final presentation for the morning
8 is Michael Colvin from the CPUC. We have been working very
9 closely with the CPUC, and I think we are both on track to
10 take care of our responsibilities under AB 1613 and meet our
11 January 2010 deadline. And Michael is going to update us on
12 those activities.

13 COMMISSIONER BYRON: Mr. Colvin, I am glad you are
14 here. It is great to have someone from the Public Utilities
15 Commission, and your presentation looks like it is going to
16 cover the gambit of so many issues that are going on at the
17 PUC. Are you tracking all of these proceedings and issues
18 at the PUC?

19 MR. COLVIN: Yeah, pretty much. Everything goes
20 through my desk.

21 COMMISSIONER BYRON: Good, then I hope you will be
22 here because I suspect there may be some more questions for
23 you.

24 MR. COLVIN: I look forward to them.

25 COMMISSIONER BYRON: Good.

1 MR. COLVIN: I wanted to say, just first of all,
2 thank you very much for having me this morning, Commissioner
3 Byron and Laurie, it is great to see you again, and I guess
4 Susan has stepped out, but I am thrilled to have someone
5 from Commissioner Boyd's office, as well.

6 I wanted to just very quickly kind of do a CHP
7 policy update, that there are a lot of moving parts, as
8 Commissioner Byron alluded to, and hopefully we can try and
9 shed some light on what is going on, what are kind of the
10 current updates on at least some of these moving parts.

11 This is a slide that I kind of trot around on a
12 lot, but I think that it is really important to remember
13 that combined heat and power, at least right now, exist on
14 many different places at a policy level both in the State of
15 California and specifically within the CPUC, we have a lot
16 of different dockets, we have a lot of different ways to
17 kind of talking about combined heat and power. And it is
18 done based on different size thresholds, different
19 efficiencies, different technologies, and each of these kind
20 of create a different policy home, and so it makes it a
21 little difficult to try and track and figure out what is
22 going on with CHP as a whole. And I think one of the big
23 things that has come out of the last year or so is a real
24 acknowledgement that we need to not only do an update to CHP
25 policy, but we really do need to try and have the

1 coordinated and a centralized policy update. But these
2 things cannot be done in separate parts anymore. So a lot
3 of the things that you hear me talk about today, I am really
4 going to try and see if I can connect the dots for everyone.

5 Probably, as referenced in the ICF Study this
6 morning, probably the most visible form of combined heat and
7 power is done through the Qualifying Facility Program. The
8 Qualifying Facility is established under PURPA. As alluded
9 to by Ms. Kahl earlier, the most recent decision coming out
10 of the PUC from the 2004 docket was in September 2007, and
11 it really tried to stake out information for CHP based on
12 Furman as available, whether you are existing or new, and
13 whether you are kind of small or large. Coming out of that
14 decision, a standard offer contract for large QFs has been
15 proposed by the Commission. It is on hold, and I will
16 explain that in a second. Something else coming out of that
17 decision is how essentially facilities get paid based on
18 what we call the "Myth." The Myth is not a myth anymore, it
19 is a actually out there. That was the plan where it is
20 mythed -- okay, bad joke. So the market index formula was
21 adopted by the Commission in 2009. All QF issues, all
22 Qualifying Facility issues, are currently being held in
23 abeyance pending settlement discussions amongst the parties,
24 and hence why I said the standard offer contract has been

1 proposed, but not adopted yet, it is being held in
2 abeyance pending the resolution of those discussions.

3 Switching tracks, going from one program into
4 another, we have the Self-Generation Incentive Program, as
5 created by 2778. It provides an upfront incentive for up to
6 one Megawatt of a facility and it allows for siting up to 3
7 Megawatts, so it would be kind of a 3 Megawatt facility, you
8 get paid up front in some payment for that first Megawatt.
9 Currently, fuel cells that do combined heat and power, are
10 all fuel cells, are eligible under SGIP because they
11 catalyze natural gas. Other CHP technologies that once were
12 eligible under SGIP have been taken out because they combust
13 natural gas. It is worth noting that there is proposed
14 legislation to modify SGIP to essentially undo that change,
15 and to put back those technologies and also to include
16 storage. As everyone knows, legislation is changing very
17 very quickly right now, so we are all kind of looking at it
18 very closely and figuring out what is happening behind the
19 scenes. The way that the SGIP program currently works is
20 that there is a different incentive level for all
21 technologies and I am specifying fuel cells here because
22 that is a CHP technology, but it is very different incentive
23 levels based on fuel type, whether it is a renewable or non-
24 renewable fuel. Some more information, I like giving

1 websites or docket numbers whenever I can, so if you need
2 more info on the SGIP program, it is there.

3 Combined heat and power -- shifting gears again --
4 combined heat and power, when we talk about AB 32, it plays
5 two different roles, and it is kind of an interesting
6 dynamic that is worth remembering. CHP is an emitter of
7 greenhouse gasses, when you have primarily the fuel use is
8 natural gas, natural gas combusted emits greenhouse gasses.
9 But, CHP is also an emissions reduction strategy, or
10 complimentary measure. We kind of use different terms,
11 depending on the context. But combined heat and power is a
12 way of reducing greenhouse gasses, compared to something.
13 And any policy update that we do, whether the
14 recommendations in the IEPR, through the PUC's efforts,
15 anywhere that we do it, we need to recognize both of these
16 facts, that is both an emitter and an emissions reduction
17 strategy.

18 The two Commissions, both the PUC and the Energy
19 Commission together, gave the Air Resources Board a series
20 of recommendations on CHP and a whole variety of other
21 things back in October of 2008, I list a Decision number.
22 In this call reference, some of the decision of what
23 happened with [inaudible] with allowances a few moments ago.
24 I wish Ms. Brown were still in the room. There seem to be
25 some additional questions. But since this was both a CPUC

1 and an Energy Commission decision -- I should say series
2 of recommendations -- to the Air Board, there are additional
3 clarifications and we can certainly provide a briefing or an
4 update on that, so I note that for both your office and for
5 Commissioner Boyd's office.

6 Shifting gears slightly, when we talk about how do
7 we reach the Scoping Plan target, what is it that we are
8 really going after? Well, the Scoping Plan states that we
9 want 4,000 Megawatts of new combined heat and power to get
10 to our 6.7 million metric tons. In pushing on that a little
11 bit, do we want 4,000 Megawatts? Or do we want 6.7 million
12 metric tons? And I think the answer really is we want the
13 million metric tons productions. And so, at least from the
14 PUC's perspective, is that our approach is to figure out how
15 can we approve the efficiency of the existing fleet and make
16 certain we are retaining the efficient parts of the existing
17 fleet, and bring on new highly efficient facilities in order
18 to reach our emissions reduction targets, that we really
19 think we need to look at all three of those in order to be
20 able to reach the proportionate share of the 6.7. So that
21 is certainly, at least, kind of our bigger strategy. Now,
22 when I talk about this, what is this policy framework for
23 CHP, when I talk about what is the meaning of it, for it to
24 be coordinated, I have shown the next two slides a bit, but
25 it is again just kind of worth mentioning. I have said a

1 lot of this already, but we know that there is some
2 existing barriers for CHP. The feed-in tariff for 1613,
3 which I am going to talk about, I have not forgotten about
4 it, I promise, but this feed-in tariff will be a part of the
5 framework, but it is not the only part of this framework.
6 As I have sort of hinted at, when we want to try and talk
7 about coordinating and centralities in policy, there will be
8 a new rulemaking from the Commission, we have promised it
9 back in October '08 to try and coordinate these policy
10 issues. And the new rulemaking, it is partially to
11 accomplish the greenhouse gas reduction target from the
12 Scoping Plan, but also to really make certain we are
13 ensuring all the other policy drivers of why we like
14 combined heat and power in the state. And I think this
15 morning we have heard a lot of those other ones, so I will
16 not go into those details again, in the interest of time.

17 The timeframe is to do the framework development
18 in the second half of 2009, and into 2010, and implementing
19 it during 2010. And again, how these pieces sort of fit
20 together, we have small, we have large, we have new, we have
21 existing. AB 1613, the feed-in tariff really goes after
22 small new selectory powered combined heat and power, and we
23 really need to make certain that we are looking at these
24 kind of other three boxes, and the intention is that we do a

1 1613, we really need to coordinate with the rest of the
2 pieces.

3 So I wanted to give -- and I apologize, this is
4 happening automatically on me -- some details on 1613. So
5 what is eligible for this feed-in tariff? The CHP facility
6 nameplate can be up to 20 Megawatts, and that has to be new
7 or re-powered. The goal is to maximize the use of waste
8 heat by promoting a thermal match. The GHG reductions from
9 these facilities will obviously count towards the Scoping
10 Plan target. And I think the real idea of having AB 1613 is
11 to allow, once you create a thermal match, is to allow the
12 excess electricity to be delivered onto the Grid. There are
13 currently two contracts that are under development at the
14 PUC for 1613, one for what I would dub small facilities. We
15 are trying to figure out right now, you know, what is the
16 cut-off for small? Is it 1 Megawatt? Is it 5 Megawatts?
17 What is that? And then one for kind of the medium-sized
18 facilities, less than 20, but kind of, you know, is it going
19 down to 1? Going down to 5? And, again, for those of you
20 who are interested in participating in our process, our
21 rulemaking number is there at the bottom and I encourage you
22 to either talk to me afterwards, or to participate via the
23 rulemaking process.

24 Just to give you an update on the schedule of what
25 has happened and what will be happening, the staff proposed

1 kind of a first proposal and did a workshop at the end of
2 February. Coming out of that, we got a lot of really great
3 feedback, a lot of really good information, and one of the
4 things that we really heard is that the contract is too
5 complicated, it is too dense, we need to get a way to figure
6 this out, that these are not, you know, 100 Megawatt
7 facilities, these are relatively small. We need to figure
8 out how to streamline this. And we put it back to the
9 parties to say, "Let's try and streamline this." So some
10 additional negotiations happened on the contract in the
11 spring. At the same time, we were able to coordinate with
12 the Energy Commission on some of the technical guidelines on
13 some of the efficiency matters, and I believe that they now
14 -- so they are posted as of today. I got an e-mail at 5:00
15 a.m. So I was excited to see that they are officially out.

16 There will be a final Commission staff proposal to
17 be issued probably either late next week or the first week
18 of August, so I am saying August of 2009 so I do not lie to
19 you. There will be, as a part of that proposal, two new
20 proposals on pricing, and I think one of the things that we
21 heard from the LBL folks this morning is pricing is really a
22 key driver into figuring out how this tariff works, and we
23 have two different proposals that we recognize that the
24 record was a little thin on pricing at the moment, and we
25 really wanted to try and develop that as much as we could.

1 There are some additional proposals on both the contracts
2 coming out of the negotiations and on just overall program
3 operations for their rate of program cap, how does that
4 interact with SGIP, etc. etc. We anticipate that there will
5 be a proposed decision by the late fall and we are certainly
6 on track to having a final decision done by the end of the
7 calendar year. One thing of note is that, as a second
8 phase, once the program is up and running, there was a
9 requirement with law to try and develop what we call a pay
10 as you save pilot program, and we really wanted to see what
11 the final tariff looked like and what the final contract
12 looked like before we developed that program, so it is a
13 phase 2 issue, and my guess is we will not get to that by
14 the end of the calendar year.

15 So that is just kind of some brief updates on
16 certain -- there are probably a lot more questions, but I
17 would like to yield a lot more of the question time to the
18 ICS Study because I know that is what everyone really came
19 to hear about today. So I thank you all very much for your
20 time.

21 COMMISSIONER BYRON: Thank you, Mr. Colvin. A
22 couple of quick questions, please. Back on Slide 6, when
23 you talk about the joint decision that we had, or the joint
24 recommendation, as we prefer to call it, to ARB, you said
25 something that struck me as interesting. Did the PUC

1 provide an update to that joint recommendation? Is that
2 what you said?

3 MR. COLVIN: No, but what I think I was trying to
4 allude to, and unfortunately she is out of the room, but I
5 think Ms. Brown was asking Ms. Kahl some questions about
6 those series of recommendations and what it is that we had
7 said, and so I was just trying to say, if anyone needed a
8 reminder or an update, I would be more than happy to get
9 that refresher on certain Energy Commission stuff, but I
10 would also be happy to do it for you, as well. But --

11 COMMISSIONER BYRON: I do not think I need it.

12 MR. COLVIN: Okay, fantastic.

13 COMMISSIONER BYRON: The -- seen it was a joint
14 decision.

15 MR. COLVIN: I am just saying from some of the
16 questions I heard, there seemed to be a little confusion in
17 some of the questions Ms. Kahl got, so I was just trying to
18 be proactive.

19 COMMISSIONER BYRON: All right, good. There was a
20 term you used, and I am not familiar with it, in terms of
21 PUC parlance, but you emphasized it, and that was that we
22 are going to hold this -- this was in regards to the large
23 contracts, the large CHP contracts -- we are going to --
24 they are being held in abeyance.

25 MR. COLVIN: Yes.

1 COMMISSIONER BYRON: So does that mean that they
2 are continuing to generate and no one is getting paid? Or
3 does that mean we just keep the existing contract until we
4 have a new one?

5 MR. COLVIN: It is not that -- the existing
6 contracts are still being honored.

7 COMMISSIONER BYRON: Okay.

8 MR. COLVIN: Yes.

9 COMMISSIONER BYRON: And although I do not really
10 -- we do not have the time and this is not the venue,
11 although you, I am sure, you may well get some comments with
12 regard to the proceeding on AB 1613 that is going on, do you
13 think that we are going to come up with a single tariff?
14 Or do you think investor-owned utilities will be permitted
15 to go their own way? In other words, will we have three
16 different tariffs?

17 MR. COLVIN: I am hoping that we will have two,
18 one for small facilities, as I dubbed it, and one for
19 medium-sized facilities. But there will be a size not --

20 COMMISSIONER BYRON: Size spaced.

21 MR. COLVIN: But certainly the path that the
22 Commission has been pursuing is to have one for each of the
23 utilities, and then we divide it up based on size.

24 COMMISSIONER BYRON: Okay. And given the
25 complexity of the way that we have proceeded with

1 implementing AB 1613, you know, dividing it up into phases
2 and parts, and the complexity that we have put around this,
3 do you think we are paying enough attention, or paying any
4 attention, to the importance of some regulatory certainty
5 around this issue? Customers need regulatory certainty. Do
6 you think we are paying enough attention to that?

7 MR. COLVIN: I think, as best as we can given the
8 fact that we are trying to develop the rules to other
9 programs, as we speak, that I think regulatory certainty
10 will be provided once we have the rules established.

11 COMMISSIONER BYRON: I think we, as agencies, we
12 forget about this, that this is an extremely important and
13 maybe others will emphasize it. This process takes a long
14 time, and during that time, we see the difficulties that the
15 companies have putting together their financials and making
16 a case in their respective companies for making this work.
17 I think this often is forgotten and that is why I just
18 wanted to bring it up. Mr. Colvin, thank you for being
19 here. I will release you in terms of my questions, but I
20 want to make sure we have got -- I think we have about a
21 half an hour. Is that correct?

22 MS. KELLY: Yes. We certainly do. We are a
23 little bit behind, but that --

24 COMMISSIONER BYRON: Oh, we are. We are a little
25 bit behind. We are way behind. I would like to afford some

1 opportunity for public comments, so let's ask those that
2 wish to comment at this time if they could be brief and if
3 they have any questions for the earlier presenters, and we
4 will see how quickly we can do a morning comment period.

5 MS. KELLY: Thank you, Michael. And just to
6 remind everybody, just come up to the podium, we are not
7 using blue cards, please state your name and give your card
8 to the Court Reporter. Anybody? Nobody?

9 COMMISSIONER BYRON: Maybe everyone is hungry.
10 Ms. Vaughan.

11 MS. VAUGHAN: Hello, Commissioner. Thanks, yeah,
12 I cannot let the opportunity go by.

13 COMMISSIONER BYRON: Please.

14 MS. VAUGHAN: My name is Beth Vaughan, I am the
15 Executive Director of the California Co-Generation Council,
16 and the CCC is an association of companies that operate 32
17 gas-fired co-generation projects, which collectively produce
18 approximately 300 Megawatts of electricity. As qualifying
19 facilities, these projects provide power to California's
20 three major investor-owned utilities. Our member CHP
21 projects supply energy -- well, basically, when you look at
22 Ken's pie chart, we are in every aspect of the pie chart.
23 We have a range of thermal hosts, including universities,
24 prisons, paper manufacturers, food processors, airline
25 facilities, U.S. Naval operations, and hence all recoveries

1 in petroleum refineries. And on behalf of the CCC this
2 morning, I would like to express our support for the WSPA
3 presentation on large CHP given this morning by Ms. Kahl.
4 While her focus is on the oil and gas industry CHP
5 facilities, her comments equally apply to the large
6 institutions and industrial CHP interests that we represent.
7 On Slide 9 of Ms. Kahl's presentation, she identified more
8 than 1,700 Megawatts of new CHP that WSPA members could
9 install with the support of State CHP Program. The CCC also
10 has members with growing thermal requirements in energy
11 intensive industries, whose managers are familiar with CHP,
12 and thus are more likely to pursue CHP at longer paybacks if
13 the state gets its policy house in order. The potential
14 Megawatts of new large CHP identified by our two
15 organizations, alone, contrast with the large CHP market
16 potential identified by ICF in their presentation this
17 morning. As Slide 18 of the WSPA presentation indicates,
18 this number has changed considerably from the ICF May 2009
19 update, and from the CEC's prior CHP market assessment of
20 April 2005, suggesting that ICF's assumptions have changed
21 dramatically, and we did hear from Ken Darrow this morning
22 about those assumptions, and when we initially looked at the
23 slides, we were puzzled to find that the dramatic reduction,
24 just 880 Megawatts by 2020, even under the most favorable
25 scenario, with all the pro-CHP policies in place, and this

1 compared drastically to the 2,800 to 4,300 Megawatts of
2 export CHP they had in the prior two studies. So we would
3 like the opportunity to discuss with ICF their new
4 assumptions and their reasons for them. If the state were
5 to address the barriers to CHP identified both in the WSPA
6 presentation and the ICF presentation, the CCC suggests that
7 a more realistic market penetration curve is the stronger
8 prospects curve which you find back in the 2005 study,
9 Figure 3 of the Executive Summary in the 2005 CHP Market
10 Study. Our overall observation is that the choice of a few
11 key assumptions such as the shape of the market penetration
12 curve and the export price can significantly change the
13 results. It would be of considerable value if the
14 sensitivity of ICF's results to these key factors could be
15 identified clearly in the final report. And I make the same
16 observation concerning the importance of the key few metrics
17 also find the calculations of the expected greenhouse gas
18 emissions savings from CHP, that both CARB and ICF have
19 advanced. By comparing key metrics that contribute to the
20 calculated greenhouse gas emissions savings for CHP in the
21 CARB Scoping Plan, and in the ICF Study, it is apparent that
22 different assumptions have been made regarding CHP capacity
23 factors, the efficiency of new CHP projects, and the
24 benchmark for greenhouse gas emissions if the electricity is
25 produced from the Grid instead of from CHP. If the same

1 assumptions are used for these metrics, and if the market
2 potential for large CHP is significantly greater than ICF
3 projects, as the CCC believes is true, then the difference
4 between the CARB and ICF projections for greenhouse gas
5 savings from CHP by 2020 can be significantly reduced, or
6 even eliminated, compared to the factor of 2 shown in the
7 ICF Report. Consequently, the conclusions and
8 recommendations of any study need to be considered in
9 context, and the input assumptions for these key metrics
10 needs to be agreed upon by stakeholders prior to
11 policymakers taking action. We look forward to providing
12 ICF and the Energy Commission with more detailed comments
13 since we have had the opportunity to review and analyze the
14 ICF draft report in greater depth. Thank you.

15 COMMISSIONER BYRON: Thank you. I appreciate your
16 comments and appreciate you being such a fast talker.

17 MS. VAUGHAN: There it is. I want to get to
18 lunch, too.

19 COMMISSIONER BYRON: Mr. Redding.

20 MR. REDDING: Yes, Commissioner Byron, thank you.
21 I want to make three quick points. The first is, I am
22 working as a consultant with a California cement maker, and
23 we are interested in a CHP project, as well as an on-site
24 power plant, and renewables. And I wanted to underscore the
25 point you made just before this question and answer period

1 about regulatory certainty, because that is certainly
2 staying his hand at the moment, and in particular, will be
3 installing a bottoming cycle, which is basically making use
4 of energies otherwise being thrown away, will result in any
5 greenhouse gas credits. And the incentive for him is just
6 making more product and staying in business, but it is
7 dependent upon whether he gets credit for it, so the sooner
8 that decision can be reached, and hopefully in favor, the
9 sooner this investment will be made. Secondly, I wanted to
10 offer my perspective on why there has not been the market
11 penetration in small CHP. And this is a little different
12 perspective than maybe you are used to. I have been
13 involved in starting up three energy companies, I am doing
14 my third one, and each time we have looked at doing project
15 development for CHP, and in each case we have never decided
16 to pursue the small CHP, because the transaction costs are
17 really high. If a customer walks in the door with a
18 contract and a check, there is still engineering and project
19 development and procurement, and you can -- it takes about
20 the same amount of cost to do 100 Megawatts as it does to do
21 10; but they do not walk in the door, so you have to send
22 your sales team out into the field and a lot of them just
23 turn up empty. And so that is certainly one reason why we
24 have not pursued the smaller. I had a third point and I
25 have forgotten it, but thank you for your time.

1 COMMISSIONER BYRON: Thank you, Mr. Redding. I
2 noted, you know, that our regulatory process is probably
3 much more conducive to keeping interveners in business than
4 it is keeping California manufacturers in business.

5 MR. REDDING: Oh, yes. I did remember, thank you.
6 I was -- it seemed to me that the Public Utilities
7 Commission does not share the enthusiasm for CHP that this
8 Commission does. I thought one of the slides -- I was
9 reading between the lines, perhaps, where it said, "What is
10 the real goal? CHP or Greenhouse Gas Reductions?" And the
11 comment was made by Mr. Colvin it was greenhouse gas
12 reductions. So I am wondering if, despite your working
13 together, putting together joint policies, that you in fact
14 share the same degree of support for CHP?

15 COMMISSIONER BYRON: I think, in fairness to PUC,
16 they have the added responsibility of balancing the
17 financial means and interests of investor-owned utilities in
18 making their decisions.

19 MR. REDDING: Thank you, Commissioner Byron.

20 COMMISSIONER BYRON: Thank you.

21 MR. WILLIAMS: Good morning, Commissioner Byron.
22 You probably want to hear from a utility this morning.

23 COMMISSIONER BYRON: Absolutely. Please identify
24 yourself.

1 MR. WILLIAMS: I am Ray Williams from Pacific
2 Gas & Electric Company, and I will keep my comments limited
3 this morning. First, I would like to thank the CEC and ICF
4 for their thorough analysis. And I also would like to thank
5 Mr. Darrow for offering stakeholders the opportunity to go
6 through his analytics and hopefully improve it, and I think
7 we can help, at least on the utility heat rates side, some
8 of those assumptions. So it is an open process and I really
9 appreciate it. In terms of the ARB analysis that got to the
10 6.7 million metric tons of reduction, we have not had that
11 -- we do not have that analysis, and I was surprised to hear
12 it was based, at least in part, on high 70s co-gen
13 efficiency. And, on average, in commercial practice in an
14 operation, that may be difficult to achieve, so I would also
15 like at some point to be able to compare the ICF analysis
16 against what the ARB has done. I think that would be useful
17 for all the parties here. While this analysis, I think, can
18 improve expectations, just by going through it and being
19 thorough about it, and help us all get to a good estimate,
20 the real proof is in the procurement process, which the
21 Public Utilities Commission is now trying to set up, both
22 through implementation of 1613, and also for large CHP. And
23 we look forward to engaging on both fronts. Finally, while
24 I really do not like to respond in real time to
25 presentations, I do want to make one point about the

1 emissions quantity that Evelyn Kahl raised, and that is
2 that it is quite clear that the CHP emissions -- that
3 industrial facilities' emissions will increase with CHP, no
4 doubt about it, they will have an electric gen rate where
5 there was not one previously; however, if it is an efficient
6 facility, and more efficient than what is at the margin in
7 the market, knowing that those compliance costs will
8 increase electric prices, they actually should be in a
9 better position economically with the CHP facility, if it is
10 more efficient than the market overall. So their emissions
11 may go up, yes, their compliance costs may go up, but I
12 would expect, as electric wholesale prices increase at a
13 rate presumably reflecting a less efficient marginal unit,
14 they will economically actually be in a better position. So
15 that is just one comment that I --

16 COMMISSIONER BYRON: Sure. And stated another
17 way, that is why the agencies this government are interested
18 in CHP is because it is --

19 MR. WILLIAMS: Exactly.

20 COMMISSIONER BYRON: -- more efficient. But, of
21 course, this is also the additional costs that get added on
22 to CHP facilities, as well, as our last commenter and others
23 have indicated.

24 MR. WILLIAMS: Agreed. Those are my comments for
25 this morning.

1 COMMISSIONER BYRON: Very good.

2 MR. WILLIAMS: Thank you.

3 COMMISSIONER BYRON: Thank you, Mr. Williams. I
4 hope you will be here for the rest of the day.

5 MR. WILLIAMS: I plan on it. Thank you.

6 COMMISSIONER BYRON: I think everybody is hungry.

7 MS. KELLY: Okay. What time would you like to
8 have everybody come back?

9 COMMISSIONER BYRON: Well, you were kind enough to
10 give us an hour and a half for lunch, but I am going to
11 suggest that we try to be back here at 1:15, so that we can
12 try and return to schedule. I apologize that we did not
13 leave a full half hour for comment this morning, and I know
14 that people may want to break for lunch, but I will
15 certainly do my best to make sure we have as much public
16 comment opportunity so we can hear from everyone that is
17 interested in speaking. So, well, looking at the clock
18 right now, according to that clock, let's try at 1:20.

19 MS. KELLY: Okay, fine. Everybody, see you back
20 at 1:20. Thank you.

21 COMMISSIONER BYRON: Thank you.

22 [Off the record at 12:20 p.m.]

23 [Back on the record at 1:26 p.m.]

24 MS. KELLY: Okay, welcome back, everybody. This
25 afternoon, we want to just change things just a little bit.

1 We wanted to start getting input from people who are out
2 there developing CHP, publicly-owned utilities, we have
3 somebody from Rural Electric Co-ops here today, and then, as
4 we go on with the afternoon, just talk to people about
5 wastewater treatment, all these different opportunities that
6 are there for developing. So the first person is Mark
7 Rawson. He is from SMUD, the local utility, and he is going
8 to talk about the SMUD perspective on greenhouse gas
9 reductions and CHP. Mark.

10 COMMISSIONER BYRON: Mr. Rawson, welcome back. We
11 are glad to see you again.

12 MR. RAWSON: Thank you. Thank you for letting me
13 in the building.

14 COMMISSIONER BYRON: Any chance you would consider
15 staying?

16 MR. RAWSON: For at least the next couple hours,
17 sure. No, thanks for giving us the chance to come talk to
18 you today about CHP and what SMUD has been up to. Thank
19 you, Linda, for giving us an opportunity to come and talk.

20 I thought what I would do in my discussion today,
21 and I am going to be followed by another gentleman
22 representing Public power that is going to talk to you about
23 a specific project. I am going to take it to a little
24 higher level discussion about, you know, why is SMUD
25 interested in combined heat and power, and what have we been

1 doing. I will touch on kind of where we are at in our
2 thinking on a business model for us, incentives, what our
3 preferences might be there, and kind of our next steps.

4 So SMUD has a whole host of drivers that we
5 believe CHP is very well aligned with. We have adopted core
6 and key strategic values that drive a lot of our decision
7 making relative to, you know, project development, resource
8 planning, etc. And CHP is aligned with quite a few of
9 those, actually. It helps reduce greenhouse gas, which we
10 have discussed this morning. An important point, I had not
11 heard up to this point that I think the Commissioner touched
12 on, is it gives our customers options for saving energy
13 within their facilities. We do believe in the right types
14 of applications that can provide system reliabilities, it
15 certainly can help reduce peak load, which is a big issue
16 for us, and it also is one of our strategic directives to
17 develop and to deploy cost-effective DG. So it fits all of
18 those nicely. Another key driver, drilling down a little
19 bit with respect to sustainable energy, renewable energy,
20 etc., back in December of last year, our Board revised one
21 of our strategic directives around resource planning and
22 developed a sustainable energy target for us as part of one
23 of these core values. And as part of that, we defined a
24 2050 target for reducing greenhouse gas emissions. As a
25 subset of the strategies that we are pursuing for that, we

1 adopted a very aggressive energy efficiency target by
2 2018, and we accelerated what used to be our 20 percent by
3 2010, RPS goal, to a 33 percent RPS goal by 2020. And what
4 that means for us in practical terms on this chart, it is a
5 little busy chart, but I think the takeaway from this points
6 out to an important discussion that was had by the morning
7 speakers, having to do with kind of this, you know, combined
8 heat and power and greenhouse gas emissions. But if it is
9 done in the right way, it can be a strategy for emission
10 reductions. So this blue line on this graph shows, you
11 know, what our emissions would look like going out to 2050,
12 and the scale on the bottom is a little bit distorted here,
13 and the vertical axis is the emissions, greenhouse gas
14 emissions. And what you can see with our new sustainable
15 energy target, this red line, you know, to get to 10 percent
16 of our 1990 levels by 2050, is a pretty aggressive task for
17 us to accomplish. And specifically within this chart, the
18 three utility scale co-gens that we currently own and
19 operate with host customers here in SMUD service territory,
20 and our new combined cycle power plant, Consumnes Power
21 Plant down there on the bottom, and I think this chart
22 illustrates kind of this conundrum that we are in with
23 respect to the combined heat and power, and greenhouse gas
24 emissions reductions. As we go forward and have to
25 significantly start to reduce our emissions to meet our 2050

1 goals, you know, we are going to be faced with what we are
2 going to have to do with our existing thermal assets. And
3 those co-gen units are good assets for us, you know, they
4 are relatively high efficiency generation sources that
5 provide useful thermal energy for some of our key large
6 industrial customers. But that chart kind of illustrates
7 some of the challenges that I have shown here on this chart,
8 is that, you know, we are going to have to get our carbon
9 emitting sources down to 10 percent, our large hydros, you
10 know, 15-20 percent today, so that leaves this huge wedge in
11 that previous chart, 70-75 percent that we are going to have
12 to meet somehow. With a doctrine of 33 percent RPS, you
13 know, are we going to have to go more than that after 2020?
14 Are we going to have to implement much more aggressive
15 demand-side measures, carbon sequestration? Are there other
16 non-carbon sources out there purchasing off-sets? All these
17 are things that we are going to have to scrutinize as we go
18 forward really to accomplish our long-term sustainability
19 objectives.

20 If we drill down to combined heat and power,
21 specifically, we have established for ourselves an internal
22 hurdle rate that our projects need to beat our new combined
23 cycle power plant. And one of the keys to that is high heat
24 utilization. But the important point is that, when you can
25 take advantage of the thermal offsets that you get from

1 displacing boiler fuel, the technologies that are out
2 there today, or at least a subset of the technologies that
3 are out there today, can certainly out perform our best-in-
4 class combined cycle power plant. And the extension of
5 that, in terms of greenhouse gas emissions, is that some of
6 these technologies that are shown here can certainly do
7 better from a greenhouse gas perspective than our combined
8 cycle power plants. But, again, the devil is going to be in
9 the details in terms of how the emissions from the avoided
10 boiler emissions and the losses that you avoid on a boiler
11 get treated in a regulatory standpoint, as it relates to the
12 utility side of this.

13 COMMISSIONER BYRON: If I may, is that within the
14 utilities' control? Or is that in the ARB's control?

15 MR. RAWSON: It is within the regulatory
16 proceeding process right now in terms of how that is going
17 to be dealt with, and, of course, SMUD is actively involved
18 in that process in terms of how, for example, plug-in
19 electric hybrids would be dealt with when you are shifting
20 emissions from one sector to another. You could take
21 corollaries from that issue into the CHP arena in terms of
22 how it might be treated for utilities that would want to own
23 and operate combined heat and power projects.

24 COMMISSIONER BYRON: Thanks for elaborating.

1 MR. RAWSON: So what I have been up to at SMUD
2 since I left the Energy Commission a couple years ago, is we
3 conducted a technical market opportunity, and I am going to
4 touch a little bit on that, and we spent a fair amount of
5 time and dollars out there meeting with customers, targeted
6 customers that showed up as possible good candidates in our
7 market study, and we have worked with them to do what I
8 would characterize as investment-grade feasibility studies
9 to understand whether or not combined heat and power works
10 for their particular site, and can we extrapolate from that
11 analysis some kind of understanding of maybe their sector
12 within our service territory. And so we -- it is a very in-
13 depth analysis to look at the thermal loads, their electric
14 loads, the coincidence of those, the electric rates that
15 they are paying, the gas rates that they are paying, etc.,
16 the costs of the equipment, the CHP equipment, both capital
17 and ongoing, availability incentives, availability of
18 federal tax incentives, different business models in terms
19 of third parties providing those services to leverage some
20 of those tax credits that a publicly-owned utility cannot
21 avail themselves of. And I am going to talk a little bit
22 about some of the high level findings of some of those case
23 studies that we have done.

1 COMMISSIONER BYRON: Do you mean to tell me you
2 are going and meeting with customers and helping them work
3 these kinds of issues out?

4 MR. RAWSON: Believe it or not, yes. Yes.

5 COMMISSIONER BYRON: I am very intrigued.

6 MR. RAWSON: We have also been working on looking
7 at different business models that SMUD can pursue, depending
8 on whether or not we would want to try to own and operate
9 facilities at customer sites. I will talk a little bit
10 about kind of where we are on that. And we have begun some
11 exploratory work on a combined heat and power program that
12 we might offer to our customers here in the future.

13 So I am going to touch just real quick on the
14 market assessment that was done in 2006. This is a
15 technical market assessment. We identified about 375
16 Megawatts of traditional, you know, heat -- displacing heat
17 load, combined heat and power projects. Most of these were
18 in the commercial and institutional sectors, you know,
19 prisons, hospitals, a lot of the same sectors that Ken spoke
20 to this morning in his presentation. When we looked at
21 implementing thermally activated cooling, the potential
22 nearly doubles, and this is all within our service
23 territory. But that is technical potential, you know, and
24 as Ken alluded to in his talk, there is a much smaller
25 subset of that, that is really economically attainable,

1 given the cost of the technology and electric and gas
2 rates, etc.

3 COMMISSIONER BYRON: Given your substantially
4 lower rates, too. Correct?

5 MR. RAWSON: Yes. But that aside, I mean, we have
6 identified projects within our service territory that have a
7 positive net present value for the customers. We have
8 identified projects that would have a positive value for
9 SMUD, and this slide here which talks pretty high level
10 about some of the studies that we have done, highlight some
11 of the challenges, even in SMUD service territory where the
12 spark spreads a lot more constrained than it might be in
13 other parts of the state. Food processing is an example of
14 where, yeah, there is definitely a project there that makes
15 sense. If you can kind of look at the trends here, it is
16 these projects on the top that have, you know, pretty good
17 thermal load, high utilization, the one at the bottom, the
18 ones in the middle, you know, data centers, our cooling
19 load, you run into issues there with the efficiency losses
20 of using absorption cooling. Office CHP -- and that is
21 especially true in our service territory where it is
22 competing, really, against really low electric rates that
23 would be used for cooling. Office buildings where it is not
24 really a big load, it is a five-day a week, eight to nine
25 hour load, probably not a good fit for SMUD customers, and a

1 couple of others here. CO₂ emissions, you know, depending
2 on -- this is absent regulatory treatment, but if you just
3 look at the total system CO₂ emission benefits, for the most
4 part, all these projects, if they are done correctly, can
5 provide CO₂ emission benefits. There is one there with an
6 office building. I actually was being conservative and
7 said, really, it is red, but it was basically break even and
8 it is within margin of error on whether or not that is
9 really a negative or not. Another key point that needs to
10 be made, though, is that all of these have the potential to
11 create additional NO_x emissions that need to be dealt with.
12 In the case of the one application, we would be displacing a
13 lot of dispersed boilers and we can do a lot better than the
14 boiler standards for dispersed boilers with larger boilers,
15 so we would realize a NO_x benefit there.

16 So what have we learned? From a technical
17 standpoint, this is not rocket science. And there are a lot
18 of these technologies out there that are vetted, they have
19 go long history in terms of durability and reliability, and
20 maintenance costs are well understood, but it is a range,
21 some of the technologies are still emerging. But I guess
22 the bottom line is that there are products that our
23 customers can implement, that would make sense for them
24 financially. We think turbines and engines based on our
25 situation are the best fit for most of our customers' needs.

1 Obvious things, you need to have good coincidence of heat
2 and electric loads, good utilization of the heat is a must.
3 It is the business side of it that has been the thorniest.
4 You know, SMUD has been going through this learning curve
5 like many others would have to do if they are really going
6 to invest time and money like SMUD has, and trying to
7 understand combined heat and power is a solution for our
8 customers. You know, in some ways, we are no different than
9 other utilities, you know, we like big generation, we can
10 control it. One of the comments from the public earlier is
11 that the transaction costs on a per Kilowatt basis are a lot
12 less the bigger you get, so, you know, we have had to
13 struggle with that issue, on how do we do this so that it is
14 cost-effective. You know, owning and operating systems
15 behind a customer's meter, we have had experience doing that
16 in other technology areas and we have kind of moved away
17 from that. There is always this issue about revenue impacts
18 from customers' self-generating. There is the issue about
19 utilities being willing to value capacity, and I think, when
20 I talk about our feed-in tariff, we have made some headway
21 on that issue, in particular.

22 So the kind of next steps is really in the
23 business model and program designing area. Our Executive
24 Management has made a decision relative to ownership that,
25 you know, SMUD, our business model has been serving multiple

1 customers with their electricity services. We feel that
2 combined heat and power projects that would serve multiple
3 customers is the appropriate place for us to consider owning
4 and operating combined heat and power projects. That would
5 be applications like district energy where you may want to
6 implement not only combined heat and power, but also thermal
7 energy storage because of the great peak load reduction
8 benefit that it provides. And for customers that want to
9 own and operate combined heat and power projects at single
10 customer sites, you know, we are going to try to provide
11 incentives and technical assistance to our customers to help
12 them make the right decision on the technologies that they
13 would implement. Basically, you know, we want to help our
14 customers not get fleeced into buying something that is not
15 going to deliver the benefits that are professed.

16 So on district energy, we have been looking at a
17 couple of district energy opportunities within our service
18 territory. The first one that we have looked at does not
19 look like it is going to work for us, but there are other
20 large mixed use developments now that we are engaged in the
21 developer and trying to understand whether or not district
22 energy would be a good solution for them to meet some of
23 their sustainability objectives in parallel with helping us.
24 And on the program design side of it, I am going to talk in
25 a little more detail about feed-in tariffs in a second, but

1 we have been doing a lot of looking around the country, we
2 have been talking to other organizations such as USEPA and
3 NYSERDA, we have been talking to other utilities, Austin
4 Energy, for example, that has had combined heat and power,
5 distributed energy projects, for years. We have been
6 talking to third-party providers such as Burns & McDonnell,
7 that is going to speak a little bit later, and others. And
8 we have continued our R&D activities to help us better
9 understand in a more granular way the locational value of
10 combined heat and power, and distributed generation and
11 storage and demand response in our system.

12 So a little bit on the feed-in tariff. I do have
13 to caveat one little statement in Ken's talk earlier today,
14 he said that the prices have been -- I think the word he
15 said, have been approved for our feed-in tariff. Actually,
16 our tariff has been approved by our Board, we have not
17 published the prices yet, we have been presenting
18 illustrative prices, I will say, example prices. I actually
19 included a couple of tables from that, we could look at that
20 if you would like to, in some of the back-up material. But
21 right now, we are in the implementation stage for getting
22 our feed-in tariff ready to go by January of this coming
23 year when it takes effect. We had our first implementation
24 meeting. This is going to affect multiple business units
25 within SMUD, and we want to make sure we do it right. We

1 want to make sure that we come up with a standard offer
2 contract that customers can be assured is consistent because
3 we want to try to provide certainty to customers that are
4 going to go out and try to get financing from the financial
5 institutions to do these projects. But, hey, they have got
6 a utility that is going to purchase that energy at a set
7 price for whatever term that particular project wants to
8 entertain.

9 So a couple specifics about the feed-in tariff.
10 It is actually -- we call it our distributed generation
11 feed-in tariff. The construct for it is the same whether it
12 is natural gas-fired combined heat and power, or it is a
13 renewable energy project. It has to be interconnected to
14 our system. We have limited it to 5 Megawatts, or smaller.
15 And we have used definitions for what we define as combined
16 heat and power, or renewable generation facility, that are
17 consistent with AB 1613 or the Energy Commission's
18 definitions for renewable facilities. We have also capped
19 it initially here for 100 Megawatts, so that we can learn
20 whether or not we have got it right, or if we need to make
21 tweaks to it. And, as I mentioned, we will be posting these
22 prices probably in the late fall, late part of the year for
23 people to see.

24 COMMISSIONER BYRON: How much does 100 Megawatts
25 represent of your system load?

1 MR. RAWSON: Our peak load is about -- our new
2 peak load is about 3,300, so 100 Megawatts is not a lot,
3 but....

4 A little bit about the tariff structure. The
5 prices vary according to the year that the system becomes
6 operational. When you give customers options, they can pick
7 different contract terms, they can pick 10, 15, or 20-year
8 terms, depending on, you know, what kind of risk tolerance
9 they have. And we also have the prices differentiated by
10 time of delivery, so on our super peak, the prices are much
11 higher than they are going to be in winter off-peak, for
12 example. The way that we came up with these prices is they
13 reflect underlying marginal costs for comparable power that
14 we would have to go procure in the absence of the projects.
15 And they include the market energy price, including losses,
16 ancillary services, generation capacity, transmission
17 capacity, and sub-transmission capacity. So all those
18 elements go into the combined heat and power feed-in tariff,
19 and then we add in two other cost components for renewable
20 energy projects, the cost offsets for avoided greenhouse gas
21 emissions, and the risk avoidance for volatility and gas
22 prices in the future are included for renewable projects.

23 I mentioned that we have been in discussions with
24 a variety of different people at the State and national
25 level, and other states, about different incentive models,

1 and I wanted to touch a little bit on kind of where the
2 staff thinking is right now on these different structures.
3 Feed-in tariff, of course, you are familiar with, as it was
4 laid out in AB 1613, the feed-in tariff and also the pay-as-
5 you-save model that is required by AB 1613. Progress
6 payments is a model that is similar to what NYSERDA does,
7 they pay progress payments through the design construction
8 and then they have an M&V period for the first couple of
9 years of operation, and then there is up front incentives
10 which I would say are more akin to like the SDG&E program.
11 And I think the important thing to point out here relative
12 to this is, when you look at those drivers that I talked
13 about at the beginning of my discussion about peak load
14 reduction being a big issue for us, reliability, greenhouse
15 gas reductions, revenue loss -- sorry for the typo there --
16 the energy cost savings, and then kind of programmatic
17 things, complexity of the program to administer it, and
18 technical and business risk, each of these different models,
19 you know, have pros and cons. We had implemented a feed-in
20 tariff that is going to take effect this next year. Now, we
21 are looking at whether or not there might be other incentive
22 structures that we may want to pursue, depending on where
23 things go from a regulatory standpoint in terms of trying to
24 promote combined heat and power. From this staff personal
25 perspective, I would lean towards kind of a progress payment

1 structure because it ensures that you are going to have
2 some level of performance certainty for that system once it
3 is put in, and we have heard numerous times over the years
4 about projects getting incentive and put in place, and not
5 really delivering the benefits that they were promised from
6 those projects. So that is one way. I am not saying that
7 NYSERDA's model is the only way to do that, but I think it
8 is critical to have a structure where you are going to
9 ensure that there is some kind of third-party element of
10 review of the design to make sure that it makes sense for
11 the customer, and that there is some kind of M&V activity
12 related to making sure it delivers.

13 COMMISSIONER BYRON: Mr. Rawson, just so everybody
14 knows, and I start with New York State --

15 MR. RAWSON: Sorry.

16 COMMISSIONER BYRON: -- and what kind of agency it
17 is, so they will understand why there are maintenance
18 payments.

19 MR. RAWSON: NYSERDA -- New York State -- they are
20 like PIER if you want to think of it in simple terms, and
21 they provide -- except that, in addition to doing research,
22 they provide incentives for technology implementation in New
23 York, they are not a utility. I belabored that slide, so I
24 will move on. I think the last point I was going to make
25 here about continuing our research and development

1 activities, just before I came on board at SMUD, SMUD had
2 finished a project with a company called Optimal
3 Technologies, this is a technology approach that this
4 Commission has invested a lot of dollars in trying to move
5 forward, and the essence of their approach is to be able to
6 integrate transmission and distribution system modeling into
7 a single electrical model so that you can do optimization
8 analysis on where you are going to get the most benefit,
9 system benefit, where that is loss reduction, reducing
10 voltage variability, etc. etc., from strategic placements of
11 not only distributed generation/combined heat and power, but
12 also things like demand response of load control, perhaps
13 distribution automation, distributed storage, etc. etc., all
14 seem kind of typical non-wire solutions. We did a study
15 back in 2006, we just looked at our transmission system, and
16 we learned some very interesting things from that analysis.
17 And we actually used the results of that analysis in some of
18 our decision making on capacitor additions that we made to
19 our system. Where we want to go from here in 2009-2010 is
20 we want to expand that effort for distributed generation and
21 demand response and storage. We want to learn from the work
22 that the Energy Commission has funded with Southern
23 California Edison, with a company called New Power
24 Technologies and Optimal Technologies. We are going to take
25 the work that we did before on our transmission model and we

1 are going to upgrade it, update that analysis as our
2 systems changed since 2006, like all utilities would
3 profess. We are going to integrate our distribution system
4 into that. And we are going to do some optimization
5 analysis and try to identify where on our system we can get
6 the most benefit from these distributed sources. Then, the
7 last part of that is, you know, we are going to compare the
8 cost of those technologies to what we would have to do
9 otherwise with traditional wire solutions to come up with a
10 way to value the locational benefit of the distributed
11 storage and distributed generation/combined heat and power.

12 So some of the key takeaways from this real high
13 level discussion that I have provided today is that, you
14 know, doing combined heat and power is not a simple thing.
15 You have to get out and talk to your customers, you have to
16 invest time and dollars in working with your customers to do
17 feasibility studies so that there are not these high level
18 swags at whether or not, you know, combined heat and power
19 makes sense for them, because the devil really is in the
20 details. You know, I showed you some of the case study
21 results and some of those sectors, if you will, sounded
22 great based on our tactical analysis, but when you got right
23 down into the weeds and looked at their financials and their
24 loads, and those kinds of things, those projects do not make
25 sense. And so that leaves me to kind of another key

1 takeaway I wanted to leave, which is, you know, when the
2 state is looking at policies relative to combined heat and
3 power, whether it be, you know, setting targets, or
4 portfolio standards, or what have you, it is really
5 important to recognize the mix of the customers that the
6 utilities are serving because we do not have oil refineries
7 in our service territory, and to make blanket requirements
8 on all the utilities about trying to penetrate even, say,
9 certain sectors, I think, is going to be difficult. The
10 preference would be to state what the objective is, what is
11 the end target; if it is carbon emissions reductions, leave
12 us the flexibility to meet those objectives through a
13 portfolio approach that makes sense for our customers. And
14 I would say that that is applicable also for combined heat
15 and power, given the size of the industrial sector, and how
16 that is changing within our service territory. And I will
17 stop there.

18 COMMISSIONER BYRON: Thanks, Mr. Rawson. A couple
19 comments to quick questions. First of all, excellent
20 presentation, it is incredible, the stark contrast of the
21 approach that SMUD has taken here. I am also glad to see
22 your considerable expertise taken from the Commission speaks
23 so well of SMUD. And, congratulations, you have set the
24 standard now, you have a tariff that, when I saw it a month
25 or so ago, it made -- it is two pages long and it makes

1 perfectly good sense. And I am very hopeful that some of
2 that will be useful and helpful to our friends at the PUC,
3 that are struggling with this very issue on behalf of the
4 investor-owned utilities. Two quick questions. Do you feel
5 compelled to comply with the AB 1613 requirements? Or are
6 you doing it voluntarily?

7 MR. RAWSON: We did the feed-in tariffs
8 specifically to address the requirements set forth in there,
9 so, yeah, I would say we do.

10 COMMISSIONER BYRON: Are you seeing any other
11 interest on the part of your fellow publicly-owned utilities
12 in what you have done?

13 MR. RAWSON: Not yet. You know, we just -- that
14 press release I showed you was dated the 17th --

15 COMMISSIONER BYRON: July 17th.

16 MR. RAWSON: Yeah. So -- but we have been getting
17 a lot of phone calls about the feed-in tariff. You know, I
18 am part of a broader team of people at SMUD that have worked
19 on that, it was really led by our renewable folks, John
20 Bertolino, and he has been fielding a lot of inquiries from
21 a lot of different folks, and I do not know what mixture
22 that is of publicly-owned utilities vs. developers and
23 whatnot.

24 COMMISSIONER BYRON: Okay, good.

1 MR. RAWSON: And, you know, our view on that is
2 we put a stake in the ground. I mean, I am not going to say
3 that we have done it exactly right. We have got a lot of
4 implementation work to do between now and January, you know,
5 we have got to come up with a standard offer contract, you
6 know, it is not going to fit on a postcard, but it is not
7 going to be, you know, a ream of papers for a customer to
8 implement a project for the fit. So we have got a lot of
9 work internally.

10 COMMISSIONER BYRON: Doing that, I think, we will
11 be extremely interested in seeing it compared to what is
12 coming out of the party negotiations for standard offer
13 contract of the PUC. Mr. Rawson, thank you. I would love
14 to ask you more, but we have got two more very good
15 presentations we need to get to.

16 MR. RAWSON: Thanks for letting me off the hook.
17 Thanks.

18 COMMISSIONER BYRON: Thank you.

19 MS. KELLY: The next two speakers, actually, I
20 just wanted to say that I was doing some looking on the
21 Internet, I was Googling, and I was trying to find, you
22 know, people who are using CHP, and leveraging
23 opportunities. And, actually, the next speaker, Bob
24 Marshall, I -- the Energy Commission used to have a co-op
25 program here, and when we had Direct Access and the

1 Commission -- I had a program with another person, and we
2 worked with the Rural Electric Co-ops, and we went out and
3 we -- there was the California Electric User Co-op, which
4 was an ad co-op, was developed to access Direct Access, and
5 an independent oil producer, COPE, was another co-op, and
6 that is when I first met Bob. But when I went on the
7 Internet, I was not expecting to see Bob's name, and I
8 noticed that, under CHP, that there were two things that
9 were interesting, 1) we know there is a lot of interest in
10 prison, CHP seems to be a good fit for prisons, and so when
11 I Googled, I found that Bob Marshall up at Plumas Sierra,
12 had developed a 6 Megawatt C ORS [phonetic] in the process
13 of developing a 6 Megawatt CHP project at the Susanville
14 Prison. So I thought, well, we just needed to get in touch
15 again and have Bob come and talk about, you know, how a
16 rural electric develops this type of a project, why it is
17 valuable, and I think also the other second part of it is,
18 is working with prisons, whether it is Plumas Sierra, or
19 whether it is third-party or other utilities in the state,
20 this is a rich area, rich with opportunities. So, Bob?

21 MR. MARSHALL: I am General Manager of Plumas
22 Sierra Rural Electric Cooperative. Our High Sierra project
23 is located at the northern-most part of our system, near
24 Susanville, about 10 miles east of Susanville. And it is a
25 6 Megawatts, we are a 34 Megawatt peaking utility, our

1 average daily peak runs more like 25, and our average is
2 obviously a bit lower than that, so this is a significant
3 project for us. We are an 8,000 member co-op. Plumas
4 Lassen Sierra County, and we are a two state utility, we
5 serve about 300 customers over in Washoe County. We do not
6 serve the metropolis' of Quincey or Portola or Loyalton or
7 Susanville, we serve around them. We got the leftovers.
8 Because we are an REA, '37, we formed from the New Deal.
9 And we have a true -- we are a true co-op, we have a seven
10 member Board, the community elects the people to our Board
11 at an annual meeting, with over a thousand of our members
12 attending. The physicality of our system is a bit hard to
13 see on the map there. The physicality of our system does
14 actually drive a lot of our decision making. We have the
15 Caribou powerhouse which is this PG&E territory up there,
16 that is where we get our power from, delivered physically.
17 It comes on 35 miles of skinny old transmission line on the
18 side of a canyon, and so, of course, when the bad winters
19 come, they get knocked down, we get knocked down. We then
20 stick all of our load, three prisons and an army base, at
21 the end of that, so we run a 69 K V line 120 miles and stick
22 all of the load on the end. Eventually, that does not work.
23 Lassen MUD sold us an army base and a prison, and we took it
24 knowing full well we did not exactly have the voltage to
25 support it, and that we would figure something out sooner or

1 later. Back in 2002, we were, as the power crisis ebbed,
2 we had done reasonably well in that process, but we looked
3 at our generation needs and realized that we were going to
4 lose a significant contract, and we had to replace that
5 energy. Everybody else at NCPA, the Northern California
6 Power Agency, seemed somewhat frozen in place at the time --
7 but that has changed -- and we looked at a cooperative
8 research network report that showed that engines had gone
9 from 25 percent efficiency up into the 40s in efficiency,
10 and also for us, the key attribute is they run well at
11 altitude. Now, there is a 28 Megawatt where a zeal is
12 running over at Denver, and we looked at that and said
13 turbines de-rate with altitude, and we are at 4,000-feet for
14 a lot of our territory. So, like I say, it is a 2-3
15 Megawatt Jennbacher engines, they are at efficiencies
16 probably around 41 percent, so we start a lot bigger. We
17 had a Lassen done ourselves in the project, and as we did
18 the data and looked at how much heat load really was at the
19 prisons, we decided that the two 3-Megawatt Jennbachers
20 would be good. A key thing has changed in the business for
21 us; originally it was 7 Megawatt, 8 Megawatt Wartsila's that
22 had that efficiency, by the time we went to bid, the size,
23 the efficiencies had -- you can get a very efficient engine
24 at 3 Megawatts now, not back at 7 Megawatts, and that is a
25 huge change for us. We have it billed for, we have the air

1 permits for expansion, and the lease for expansion if the
2 prison system grows. The hospital issue -- actually, the
3 hospital bed issue -- in the prison system would affect us.
4 We are a logical place for that. And if there is a
5 expansion of the prison system up there, we would add a
6 third engine. The system is interconnected and, actually,
7 going back, for us, the voltage and reliability were both
8 key things. The brown area to your right is Nevada. I love
9 Google Maps because they took a nice green picture of
10 California probably in June and then took a nice fall
11 picture of Nevada, it is not quite that split there, we do
12 have some access used from power, but our primary power
13 supply is from the west, and that has absolutely been a
14 crucial thing for us to solve. So this is a wholesale power
15 play for us. This is we take the power off the engines, it
16 comes back into our system, then loops the substation and
17 goes back to state prisons. The state prisons are one-
18 quarter of our load. We have a very good relationship with
19 them. We did a rebate at the end of 2000, they got their
20 share of that rebate. We have done a good job with them and
21 they have a lot of trust between us. We tested some of that
22 trust across the last two years on this project.

23 So the deal we had with them is that the state
24 assumed -- their boilers were 100 percent efficient. We all
25 know, of course, they are not, and, in fact, the older

1 boilers were probably at 75 percent. But the state has
2 dealt with other co-generation projects and they have been
3 burned with efficiencies that are estimate, and we will
4 figure it out later, they were worried that we would not
5 have our engines on enough and they would have to be running
6 the boilers on low, on stand-by, and they thought that they
7 were not going to get that, so we haggled and we give them
8 heat at 90 percent of the agreed to index price. And for
9 us, it is also a -- neither party has to perform. We do not
10 have to run our engines, and they do not have to take our
11 power if they do not need it. So that -- you have to be
12 careful at that point. The good news is that they have a
13 heat load for seven months and that will take up all the
14 heat of both engines. Then we get to fall and spring and we
15 have a base load plant providing hot water for laundry and
16 for general hot water. So one of our engines goes to simple
17 cycle. We can take in the fall -- in the spring, take one
18 engine, overhaul it, get to the fall, take the other engine
19 off line, overhaul that, so we have actual time where you
20 have a month to pull everything in the air, and you do not
21 have hours to get it back online, you have got some time in
22 case you find real problems.

23 Obstacles -- this was unique. We are building
24 between two state prisons on prison property, equidistant
25 between the two boiler houses. The Department of

1 Corrections, who is much easier to work with than General
2 Services, but they had some baggage coming from private
3 development, the system savings were never what they said,
4 did not materialize, their operational issues, so we had to
5 work through them and educate people upstream from our
6 counterparts that this is a base load project for us,
7 basically, and we must maintain it, we have a 20-year loan
8 with the rogue utility services, so we are not going to walk
9 away from this once the efficiency drops, we are going to be
10 rebuilding it as we go. Then came the Department of General
11 Services. They wanted it done DGS way and all of the agency
12 here understand that you cannot always win a lot of fights
13 with them. But we have -- and I will talk about that -- we
14 did finally get a good lease with them, but developing this
15 was one of the biggest pieces.

16 The second obstacle was the cost escalation. We
17 decided to build right when the Chinese economy took off,
18 cost of cement, steel, copper, aluminum, all shot through
19 the roof. Our original price assumption was \$11 million for
20 7 Megawatts. The bids came in at \$20 million for 6. That
21 is over \$3,000 a kW. But there are some factors that make
22 our system geography unique. The line loss on the end of
23 our system is at 10 percent. The California ISO has done
24 MRTU, we are short of local capacity by their definitions.
25 AB 32 passed. So, given all that, we looked and said, "All

1 right, we can't actually make this work." Among the other
2 obstacles for us, though, is regulatory uncertainty. AB 32
3 passed, but the Regs were yet to be written, and making sure
4 we get the CO₂ credit has been a key piece. NO_x, SO_x, the
5 other part is the Feds are writing the Bills as we speak.
6 And who gets the credit for it, will this count for us? And
7 those questions were one of the things we had to overcome.

8 The last one, I think, is how clean is good
9 enough? And the state agency, the CDCR, really wanted this
10 to be a very green project, and they wanted us to meet the
11 South Coast Air Quality Management District standards --
12 which standard? As of what date? And so this became
13 somewhat of a moving target. Actually, when the South Coast
14 almost made such tough standards that there are no ICEs
15 going in down there, that it actually made it easier to come
16 to an agreement on what kind we wanted.

17 Again, the frustrations you have is that, when we
18 fought with DGS, and that is a fair statement, we had sort
19 of a head butt contest, and eventually we lost and gave in
20 and just did it their way, you know, we had to be
21 persistent. The AQMD, it all got signed off. We signed --
22 the deadline for EMCOR, the Fortune 500 company doing this,
23 was December 31st, 2008; we got it signed down here 30 hours
24 before, on the 30th, right at the close of business, so we
25 beat the deadline -- that was a bit hairy. We went back

1 through and the cost escalation piece, we had to weigh a
2 lot of factors in. One of the solutions was that we had to
3 do something; our system stops running eventually. And so
4 the first \$4 million of our capital costs was really the
5 cost of cats in the can. We are going to do something and
6 we are going to run Caterpillars on mobiles hooked up to our
7 system, or else we were going to do this project. So you
8 add everything in and the project came back in as tipping to
9 the good. For us, again, this is Plumas and Lassen County,
10 people like independence, they really like being able to be
11 free of the rest of the Grid, and even when we said this is
12 going to be expensive, the membership of our co-op said, "We
13 want to control our destiny."

14 Regulatory uncertainty -- this is one of the
15 things that we -- we had a fairly decent risk tolerance.
16 Our co-op has sort of -- it is about the size of the dog and
17 the fight, sort of the dog and the fight attitude, and we
18 had more of that post-2001, not quite so much at the moment,
19 and we do not think anybody else would take the risks that
20 we took on the regulatory piece. I mean, in our case, we
21 had to do something, so that helped. But, you know, we
22 watch today -- someone is talking of changing the 1,100
23 pounds requirement to 985; well, everyone who started a
24 project between AB 32 passing and that draft possible
25 regulation is probably having some heartburn about that.

1 You cannot keep changing the target. People will not
2 build. People who put their careers on the line, if all of
3 a sudden you build \$20 million and it cannot run, it can
4 only run as a peaker plant, not a base load plant, the next
5 manager will have no risk tolerance. So you have got to
6 take care of the early adopters, you have got to make the
7 credits for greenhouse gas under Air Resource Board, you
8 have got to make the credits transferable, sellable, you
9 have really got to make this -- if you do the right thing,
10 you will get rewarded, and that has to be the principle --
11 if you get bogged into the details of, "Nope, you did not
12 cross your T's right, you missed the deadline by a day,
13 sorry, you're gone," that is a hell of a discouragement for
14 anyone trying to do the right thing.

15 Solutions -- when we got with the State on the air
16 resources issue, one of the points I want to make, these
17 engines are very clean, NO_x of .074 grams per horsepower per
18 hour; CO₂ .1, and that met the draft rules of the South Coast
19 Air Quality '07 Regs. The pictures up there, that is a
20 state prison in the background, and that is the engine, the
21 mufflers, the radiators, the engines are in white, they are
22 under wraps, they have actually been -- that is the day
23 after we got them there -- stress is watching the engine
24 being lowered onto the bolts and praying to God that the
25 bolts -- that someone actually did not just mention the

1 sides, they measured from the corners, and the bolts
2 actually will go through the holes the way they are supposed
3 to go to be bolted down. In our history, we had a
4 substation where they pulled in the transformer and someone,
5 believe it or not, had not measured corner to corner, and it
6 did not fit.

7 COMMISSIONER BYRON: Mr. Marshall, that is just
8 when you cut the bolts off, then, isn't it?

9 MR. MARSHALL: That is what we did, actually. So
10 that is the size and, again, first, you know, up there we
11 were like, "Who cares how much noise it makes?" Actually,
12 of course, the prisoners have rights and it is -- it meets
13 all the sound requirements, as well as all the air quality
14 requirements. Again, this is the transformer for our
15 substation being lowered into place, and it fit again, as
16 well. Big question for us -- would we do it again? That is
17 really a good question. We do not quite know yet because
18 the engines will hopefully be turning on in December. Rumor
19 has it that we are going to have a '51, '52 winter again,
20 and homes were buried up where we are. In Norden, you could
21 walk from rooftop to rooftop when that happened last time.
22 And we really want this engine on at that point in time
23 because my Board President calls me with a growl in his
24 voice, going, "It would be nice to have the engines right
25 now, wouldn't it?" which happened two years ago. We really

1 would like the engines ready to go in case we have a real
2 big winter. We are only a 72-person staff, and 42 of them
3 are electric, and we learned we really did have too many
4 projects at once. We also tried to avoid the gone-too-far-
5 turn-back trap. Munis and Co-ops are really prone to this
6 because, once you get to a certain point, you hate to admit
7 that maybe this is not the best project, and people put the
8 brave face on and build it anyway. So we did this in steps,
9 but, you know, you are always about \$2 million out in a
10 project like this, realizing, "You know, I'm not sure this
11 is the best plan." In our case, though, we had to do it and
12 we are happy we have done this; we believe we will do one
13 more when there is load growth in our system. We have a
14 Federal prison that will be a good candidate for this. Any
15 questions?

16 COMMISSIONER BYRON: Mr. Marshall, thank you very
17 much. Mr. Marshall was kind enough to brief me earlier on
18 this subject -- I should say, on this project -- and I
19 appreciate your making trips to Sacramento to do so. We do
20 not see Plumas Sierra REC down here very often.

21 MR. MARSHALL: That is our goal, actually.

22 COMMISSIONER BYRON: I can understand why. And
23 you really already answered all of my questions, but I think
24 this is another great example from a publicly-owned utility
25 that demonstrates that, when you start from the perspective

1 of "what do our customers need," you can come up with a
2 completely different result. So I appreciate your being
3 here. I apologize, in the interest of time we are going to
4 move on. But I was also interested to hear that prisoners
5 have rights also, even up in Susanville.

6 MR. MARSHALL: And one last comment. People were
7 talking about the value of combined heat and power. The
8 Union of Concerned Scientists, Brenda Ezekiel, has made the
9 point that, in Denmark, the first thing they did to reduce
10 greenhouse gas was not renewables, it was combined heat and
11 power, and they took the big plants down to diversify across
12 the country. So it is, I think, a very valuable tool.
13 Thanks.

14 COMMISSIONER BYRON: Thank you. Thank you for
15 coming.

16 MS. KELLY: Okay, our next speaker is Rod Schwass
17 from Burns & McDonnell, and when I was Googling, one of the
18 other things that I noticed is that --

19 COMMISSIONER BYRON: Is Googling a verb?

20 MS. KELLY: I think so, yeah. I also noticed one
21 thing that has interested Art Soinski and Pramod, who are a
22 part of my team, was this issue of hospitals, and CHP, and
23 having hospitals be safe havens, having enough power in
24 hospitals for them to go on for quite a while. And then I
25 noticed that there was partnerships between utilities and

1 third parties, and third parties and customers, and one of
2 the people that was doing a lot of this work was this
3 particular company, Burns and McDonnell, then I found out
4 they were working with Mark Rawson, and invited them to come
5 here today to talk to us about some of the opportunities
6 that third-party developers are looking at for CHP.

7 COMMISSIONER BYRON: Very good.

8 MR. SCHWASS: Well, thank you for having me here
9 today, and thank you, Linda, for Googling me. And, yes, we
10 are working with Mark Rawson and SMUD, we are one of their
11 contractors to evaluate CHP projects. But we have also been
12 very involved over the last decade with working with the
13 Department of Energy, EPA, CHP partnership, and others to
14 evaluate CHP projects and participate in several RD&D
15 projects to demonstrate combined heat and power in different
16 applications. We have certainly had a focus on industrial
17 scale co-generation for decades, but have really added a
18 focus on commercial and institutional scale CHP in our work.

19 And as part of that focus, we have identified what
20 we think are some of the markets in the commercial and
21 institutional area that are best served, or could be best
22 served, by combined heat and power systems, and those
23 include hospitals and research facilities, data center,
24 telecommunications, Department of Defense facilities,
25 universities and colleges, and municipalities and district

1 energy systems. All of these are what you might call
2 campus-type applications, multiple buildings, etc. The
3 Department of Defense, I would note also, they are taking a
4 very hard look at deciding what facilities they are going to
5 pull off the Grid entirely, so we are also looking closely
6 at where CHP might be a fit to support their goal. Not all
7 of their facilities, but I would say a good score or more
8 might be candidates, and I think that is probably something
9 that California will be very interested in, is what is DOD
10 going to do with their facilities. And, as a point of
11 reference, the Department of Defense Science Board Taskforce
12 Report, I believe, of 2008 goes into detail on that.

13 So we have evaluated, and Linda referred to one of
14 the applications where we think CHP is a good fit, or a best
15 fit, hospitals being among them. And we consider a best
16 user profile as a site that has a strong coincidence between
17 their electrical and thermal loads, that are 24-hour days,
18 seven days a week, year round operations, with low seasonal
19 variations in loads, and high power reliability needs. And
20 as a rule of thumb, and we have done scores of assessments
21 on different sites, if a CHP system would not be operated
22 above about 4,000-hours a year at a site, it typically did
23 not pay out economically, was not economically viable.

24 Some of the business drivers we discuss with our
25 clients, as they look at CHP projects and consider some of

1 the soft costs, if you will, some of the benefits that are
2 not monetized at this point, include cleaner normal power,
3 having more back-up power, or more reliable back-up power,
4 being able to island from the Grid in the event of natural
5 or manmade disasters. Again, as Linda referred to
6 hospitals, that is something that is very important to them
7 and there are new significant requirements for hospitals to
8 be able to operate, in some cases, up to 96 hours or more
9 off the Grid -- not just electricity, but water, etc. So
10 hospitals are certainly one of our client sectors that is
11 looking hard at combined heat and power.

12 COMMISSIONER BYRON: Mr. Schwass, I have to just
13 stop you for a second.

14 MR. SCHWASS: Yes, sir.

15 COMMISSIONER BYRON: I had not heard business
16 drivers for CHP from the customer's perspective for a long
17 time, so I would like to thank you for bringing this slide
18 forward.

19 MR. SCHWASS: My pleasure. This is our approach
20 to developing CHP projects, it is not atypical, I think
21 other folks use it. But we generally approach a project by
22 conducting a two to four-week screening analysis to
23 determine at a very high level, is the project technically
24 and economically viable. A two to four-week effort, if it
25 proves that it is, we will proceed with a more detailed

1 site-specific feasibility study, six to eight weeks of
2 effort to really get down to what is the net present value
3 of the project, what is the EIRR, what is the return on
4 investment, and does that make sense from this particular
5 client's business needs. If that plays out so the CHP is
6 considered to be viable, then we will engage in the
7 preliminary design and the follow-on final design and
8 installation phases of the project. So, during the first
9 two phases is really where we get into the financial
10 analysis and, again, determine does the project have a net
11 present value, is there a sufficient return based on
12 client's business goals, and how are they going to fund the
13 project, is it going to be, in the case of the private
14 sector, are they going to sell fund it out of their General
15 Funds, or are they going to go to a third-party, or are they
16 going to take on debt for this project, do they want to
17 outsource it completely and perhaps lease it back from a
18 third-party provider, or just purchase the energy
19 commodities from a third-party provider, or, worst case, it
20 does not pencil out and they put the project on the shelf.

21 We also refer to this project development
22 methodology, and others do, as well, as a DBFOOM, or Design
23 Build Finance Own Operate and Maintain, and that is really
24 three tracks within the four phased methodology that I
25 described on the previous slide. And basically my point

1 here on this slide is to say that a third-party developer
2 can be brought in to handle all of these various phases of
3 the project, or one, or two, or it could be a mix of
4 services from designing and building, all the way through
5 owning and operating the system, and that is going to vary
6 for each application, each site, each client within
7 different market sectors.

8 Many of our clients want to consider taking the
9 project off their balance sheet and bringing in a third-
10 party provider as a stakeholder in the project to provide
11 the financing, in particular. It can allow them to do that
12 where our client could then purchase the energy commodity
13 from the off balance sheet system. Our clients are also
14 considering different leasing options, and I will not go
15 into details on these different leasing options, other than
16 to say that a third-party developer can design, develop and
17 operate the system, and a client can purchase the energy
18 commodities in a rent, kind of a rental situation, it is
19 just a straight purchase of energy commodities; or they
20 could take more of a ownership stake and have some sort of
21 capital lease where, at the end of a lease, 20 or 30-year
22 lease, they end up owning the system. So there is a variety
23 of lease options that our clients are looking at, as well.

24 We are also, wherever we can, we are trying to
25 work with the local utility company, as we are with SMUD.

1 Mark Rawson referred to Austin Energy and the projects
2 they have been doing, we actually worked with Austin Energy
3 on two CHP projects that were also receiving incentive
4 funding from DOE's CHP Program. So we like to work with the
5 local utility company to see if they can, the owner/operator
6 of the system or, as another alternative, we will try to get
7 ESCo's involved to be the third party developer and owner of
8 the system if that makes sense for our client's situation.
9 And wherever we can, we try to work with public-private
10 partnerships; as I mentioned, we are working quite a bit
11 with the Department of Energy. We also work with USDA and
12 the EPA to bring incentives that they offer, as well, to
13 projects. There are certainly a lot of incentives available
14 in state energy programs. I think there is something like
15 \$6 billion from the Recovery Act in various state energy
16 programs, some of which can be applied to combined heat and
17 power projects. I mentioned DOD, as well. We are talking
18 with them to discuss how they would like to privatize, well,
19 they have been privatizing many of their utilities for a
20 number of years. But, in particular, utilities -- we try to
21 work with utilities, and where that has been successful, as
22 with Austin Energy, we are also doing it with Gainesville,
23 regional utilities in Gainesville, Florida. What we find
24 with those utilities are the utilities have taken some time
25 to develop a strategic business model, whether it is

1 centered around a district energy system, or an energy
2 efficiency portfolio, or responding to an RPS, where they
3 have developed that kind of strategic business model, it is
4 friendlier environment for CHP.

5 This chart shows a typical outsourcing business
6 structure that may be applicable for some of our clients'
7 CHP projects where a third party and other stakeholders,
8 including the customer, would form a limited liability
9 corporation that would be responsible for a fuel procurement
10 O&M, implementation of any energy conservation measures, and
11 design and installation of the CHP system. And then the
12 financing entity would be dealing with the limited liability
13 corporation, again, this is a way to keep the financing off
14 the balance sheet, if you will, where that is appropriate.
15 In all of the cases, though, where a financing entity is
16 involved, they look primarily at the system beneficiary, or
17 the customer's credit, to decide if the project is
18 economically viable for them.

19 I will not go into a great level of detail on
20 these next few slides that have to do with state and federal
21 programs that are available to support combined heat and
22 power and energy efficiency projects, other than to say that
23 there are a number of tax credits, you know, loan
24 guarantees, and direct grant opportunities, both at the
25 state level and at the federal level, notably at 10 percent

1 investment tax credit for CHP projects at the federal
2 level, currently. The American Recovery and Reinvestment
3 Act obviously has a number of opportunities there, I have
4 just finished seven different applications for clients for
5 some of the \$156 million grants that are available from the
6 industrial technology program, and I do not think we will
7 see that level of incentive funding on a regular basis, but
8 I do know that DOE is going to have some more money in '09
9 and in '10 and '11 for incentivizing CHP projects.

10 I will not go into any detail on this, other than
11 -- this is a factor our clients are looking at where is
12 greenhouse gas emission regulation going and how is it going
13 to affect their business, and in our opinion it is going to
14 be a benefit to CHP in terms of monetizing emission
15 reductions and allowing our clients who are interested in
16 energy efficiency projects, energy conservation projects,
17 CHP, to take the benefit of those emissions reductions.

18 As I say, we like to work with utilities wherever
19 we can to implement these projects and create a team with
20 our customers, the utilities, to develop CHP projects, and
21 we think it benefits utilities in terms of some of the
22 things that Mark Rawson referred to earlier, a demand side
23 management. It allows the utility to bring in state-of-the-
24 art technology that may improve their overall generation
25 portfolio, in terms of upgrading their technology. It is

1 useful to utilities for Grid power management, especially
2 on extended parts of their system. And potentially it
3 allows utilities to avoid investment where the Grid is
4 insufficient due to congestion.

5 We always try to right-size a customer's load
6 before we go in and recommend a certain size or type of CHP
7 system, so we try to get them to look at all of their
8 existing equipment -- chillers, boilers, HVAC, lighting,
9 etc. to determine where can they make within the boundaries
10 of their buildings, their site, where can they make energy
11 efficiency improvements such that they do not have to put a
12 larger on-site energy system in place. And that is
13 certainly something that an ESCo or another third-party
14 development provider can bring to the table. And that is my
15 presentation. I am happy to take any questions.

16 COMMISSIONER BYRON: That was very good. Did you
17 come -- are you visiting us here from Kansas?

18 MR. SCHWASS: I am, Kansas City. We are based in
19 Kansas City, but with a couple offices here in California.

20 COMMISSIONER BYRON: Thank you very much. We have
21 a little bit of time for some questions, well, actually, I
22 feel we have not done that -- let me do this, I just want to
23 draw the following conclusion in that, clearly, there is a
24 value or a need for these third parties, as you refer to
25 them, DBFOOM's. They make a lot of sense. There are moving

1 parts here, things break, they wear out, they need
2 maintenance, you have to operate them, there are some other
3 risks involved, and I always recall most businesses and
4 companies do not own their own garbage trucks, either. So
5 this does make a lot of sense and, clearly, what you have
6 indicated is that there is a lot of action at the federal
7 level, as well, that is going to help companies kind of move
8 in this direction. You said you put in as many as seven
9 applications recently for customers. Were those investor-
10 owned service territories? Or publicly-owned utility
11 service territories?

12 MR. SCHWASS: Both, those are in both. The
13 universities, colleges, food processing industry, a number
14 of different sectors.

15 COMMISSIONER BYRON: And those are projects that
16 your company will DBFOOM?

17 MR. SCHWASS: Exactly, we will move forward as an
18 execution team member if they are funded by DOE. And we
19 really think that, you know, in the near term those kinds of
20 incentives are still necessary to make these projects go
21 forward. We know our clients are sitting on the fence a bit
22 to see, you know, what is going to happen with regulations,
23 GHG regulations, etc. These incentives are causing projects
24 to go forward.

1 COMMISSIONER BYRON: And you are building an
2 asset base in many different states, then, I take it?

3 MR. SCHWASS: We are.

4 COMMISSIONER BYRON: Can you give us a sense of
5 how large that is?

6 MR. SCHWASS: In terms of how large the --

7 COMMISSIONER BYRON: Well, Megawatts, perhaps.

8 MR. SCHWASS: Oh, Megawatts of CHP projects, well,
9 it is a couple hundred Megawatts at this point in terms of
10 ongoing projects. We are doing about 100 Megawatts in
11 Texas, a couple of smaller projects in Florida --

12 COMMISSIONER BYRON: And how many projects would
13 that represent maybe altogether? A couple dozen?

14 MR. SCHWASS: Right now, there are four ongoing
15 CHP projects. I wish it was a couple dozen.

16 COMMISSIONER BYRON: All right. This is very
17 interesting and I am really glad and appreciate very much
18 your coming here to present to us. This offers a whole new
19 option that I hope -- well, let me put it to you as a
20 question -- do you see California as a big opportunity?

21 MR. SCHWASS: I do. I think for some of the
22 reasons that Mark and others have brought up, there have
23 been some significant business barriers, that is the hardest
24 part of the -- the technology is there, the technology is
25 commercially available, it is the business case that has

1 been a hard nut to crack, but I think if we can crack
2 that, and if we can get some support at the regulatory
3 level, I think there is a lot of opportunity.

4 COMMISSIONER BYRON: Good point. So the business
5 case is something you concentrate on, but I hope you are
6 paying attention to our regulatory environment.

7 MR. SCHWASS: Yes.

8 COMMISSIONER BYRON: I will bet you are. Thank
9 you very much for your presentation. I hope you will be
10 here to answer some additional questions.

11 MS. KELLY: Okay, our next speaker is Dave
12 Schnaars. He is from Solar Turbines and he is in their
13 Environmental Strategies Division, and he is going to talk
14 about CHP for climate change, and one of the key aspects
15 here is CHP is a solution for today, it is something that we
16 do not have to wait for in the long-term.

17 MR. SCHNAARS: Thank you, Commissioner, for
18 allowing me to participate in your workshop. For those of
19 you who are not familiar with Solar Turbines, we are a gas
20 turbine manufacturing company located in San Diego. We have
21 been in business for over 80 years. We have put quite a few
22 turbines in countries around the world and have very large
23 operating experience with those turbines. We manufacture
24 turbines in the 1-15 Megawatt range, actually we just

1 introduced a new 22 Megawatt turbine, and we have been in
2 business -- or we have been owned by Caterpillar since 1981.

3 What I want to do here on this slide is show you
4 how AB 32 and its targets compare with national and
5 international targets that are being discussed, so here on
6 the red line are the historic greenhouse gas emissions for
7 the State of California, it is taken from ARB, the
8 Greenhouse Gas Emissions Inventory, and then here are the
9 targets that are set out in AB 32. And one thing you can
10 obviously notice right off the bat is that, going forward,
11 it is going to be different than what business as usual was,
12 despite all the efforts that have been made in California to
13 reduce energy consumption and improve efficiency, we are on
14 a different slope in the future than we have been on in the
15 past. And something else you might notice, although there
16 is no science to the way I have drawn this green line, the
17 peak occurs somewhere around maybe tomorrow afternoon, or
18 maybe yesterday afternoon, anyway, very close to now. So it
19 is important, I think -- and I try to make this point every
20 opportunity I get to speak to people -- that when you set
21 targets in 2020, and 2050, it does not mean that you can
22 wait until 2018 to do something, you have got to take action
23 very early on in order to be able to bend this curve.

24 If you look at how AB 32 compares with Waxman-
25 Markey, I have shown here in orange the Waxman-Markey

1 targets. Now, those targets are not specifically for
2 California, those are national targets and, of course,
3 Waxman-Markey is yet to be passed, so they are indicative of
4 where we might be, but you can see, it is comforting to know
5 that, at least we end up in 2050 at the same place. Their
6 near-term target is a little more strict. I have also shown
7 here that the targets that were set for developed countries
8 at the UN Climate Change Conference in Bali in December
9 2007, so the UN was looking for developed countries reducing
10 emissions 25 to 40 percent to 1990 levels by 2020, and then
11 further there in 2050. Again, we wind up in the same place,
12 but the targets are a little bit stricter here in the short-
13 term. So, while I think AB 32 is aiming in the right
14 direction, we might expect that, in the short-term, there is
15 going to be pressure maybe at least in the national front,
16 and plus the international front to maybe reduce the short-
17 term target further.

18 When you look at reducing greenhouse gasses, these
19 are the four choices that you have, these are really the
20 only four things you can do. And I want to concentrate on
21 these first two which are where CHP has its biggest play.
22 Before I do that, I want to -- I borrowed a couple of slides
23 here from the Carbon Mitigation Initiative at Princeton
24 University, where two professors, Pacala and Socolo, have
25 looked at this whole problem in terms of wedges. So if you

1 look at this point, the green triangle, which represents
2 the emissions reductions that would have to take place over
3 the next 50 years, you could tackle that green triangle by
4 dividing it up into wedges of 1 Gigaton each, and I wanted
5 to just give you a sense of how much emissions reductions a
6 Gigaton of CO₂ is, and what it would take for various
7 technologies. So if you look at wind energy, it is a
8 million 2-Megawatt windmills or basically 30 times the
9 current capacity we have; if you look at solar energy, it is
10 5 million acres of solar panels, which is a little bit more
11 than the combined area of Connecticut and Rhode Island, and
12 it is about 700 times what we have got today. You would
13 have to triple the world's nuclear capacity by 2055, and you
14 would have to do it at a rate equivalent to what the
15 expansion was between 1975 and 1990, which was a fast
16 expanding rate of nuclear energy. Our carbon capture and
17 storage would require getting that technology to 800
18 Gigawatts worth of coal plants, or 1,600 Gigawatts worth of
19 natural gas plants. There are three storage projects in the
20 world today that are over a million tons of CO₂ and we need
21 about 3,500 of those kinds of plants, and that would give us
22 an equivalent flow of CO₂ into stored facilities equal to the
23 oil that is being taken out of the earth today, so all these
24 technologies are going to be important. They are not all
25 immediately deployable today and some of them are not

1 deployable at all today, and the ones that are can be
2 deployed at a fast enough rate to help us bend that curve
3 that I showed you earlier, and that is why CHP is so
4 important. It is the least intensive of the carbon fuels,
5 as I am sure you know, roughly about half the carbon content
6 of coal, and it is the most efficient use of natural gas.
7 So if we look at the CO₂ emissions from coal as compared to
8 various emissions from natural gas-fired natural gas
9 turbines, you can see over on the far right CHP being a most
10 efficient way to proceed. It is a very attractive
11 technology from that perspective, and it is immediately
12 deployable today.

13 Some examples. Here is one that Burns & McDonnell
14 and Austin Energy were both involved in. This is a Texas
15 Children's Hospital in Austin, Texas, and it was the first
16 hospital in the world to have obtained a LEED Platinum
17 Status. It has got a 4.6 Megawatt gas turbine providing
18 both cooling and heating. Similar turbine at a California
19 Dairy location in California, Bank of America has also a 4.6
20 Megawatt gas turbine in what is now the second tallest
21 building in New York City, providing 35 percent to that
22 building's electrical load, and using 50 percent of the
23 energy that a normal skyscraper would use, also expected to
24 achieve LEED Platinum Status. The bulk of our products,
25 that are all manufactured in San Diego, are shipped to

1 countries outside the U.S., this is an example of an
2 installation in Canada, where we have got two of our 5.7
3 Megawatt gas turbines and an energy plant. And one of our
4 more recent turbines, the Taurus 65, which is the most
5 efficient turbine we manufacture for combined heat and
6 power, here is an installation of that unit at a tire plant
7 in Germany.

8 Let me just show you a little bit about this
9 Taurus 65, it is a 6.3 Megawatt turbine, it has got about a
10 33 percent simple cycle efficiency, which is greatly
11 increased in the CHP application to between 84 and 92
12 percent, depending on the degree to which the waste heat
13 recovery unit is fired, coupled with very low NO_x emissions,
14 so it has some of these other societal benefits that
15 previous speakers spoke about. You can see here the fuel
16 savings that are achievable in a plant designed around this
17 size of an engine. You can save approximately 15 million
18 btu's an hour, and 8,000 tons of CO₂ per year, so it affords
19 both fuel savings, as well as greenhouse gas emissions
20 reductions. Here is another way of looking at that. If you
21 were to build a plant to produce 6.1 Megawatts of
22 electricity, and 9 Megawatts of thermal energy, you could do
23 this through a gas turbine combined cycle central power
24 plant, and a gas boiler. The central power plant might have
25 an efficiency around 45 percent, and produce about 19 tons

1 per year of CO₂, the boiler would produce about 18 tons of
2 CO₂. Same power and heater are available from a Taurus 65
3 CHP plant with an overall thermal efficiency of 84 percent,
4 and producing only 32 tons of CO₂ per year. So for each 6
5 Megawatts of power that you can produce in this way, you are
6 saving 8,000 tons of CO₂, so it has got a worthwhile
7 advantage.

8 So CHP as a solution to climate change has the
9 advantage that it is deployable today, it will buy us the
10 time that we will need for some of these other more
11 sustainable technologies down the road that I showed you
12 earlier, it has quite a bit of flexibility, and can fit a
13 variety of applications. Some of the examples I showed in
14 my presentation, others you have seen in presentations that
15 preceded mine. It has an extremely high efficiency if it is
16 properly designed, and we take full advantage of the thermal
17 capacity of the CHP units, and that efficiency equates
18 directly to greenhouse gas emissions reductions. And it
19 also has a very low criteria pollutant signature, both for
20 NO_x and carbon dioxide, so it is a solution for today,
21 deployable for today, that buys us the time we need to get
22 to the targets that we have set in the future in 2050, and
23 mid-term targets, as well. Thank you very much.

24 COMMISSIONER BYRON: Well, I suppose that is a
25 pretty good commercial for solar turbines, but it is a great

1 example because it represents some real numbers with
2 regard to the kind of efficiencies that are achievable, and
3 the comparison to particular -- on your slide, I am sorry,
4 they are not numbered, so I guess it would be about slide 17
5 or 18, particularly with regard to the comparison to
6 combined cycle generation utility grid operation.

7 MR. SCHNAARS: Right.

8 COMMISSIONER BYRON: Very good presentation. I do
9 not have any additional questions. I would like to thank
10 you very much for being here. Although I did not -- you
11 effectively scared the bejibbies out of this by showing all
12 this stuff up front, you know, the comparison by what it is
13 going to take to get these GHG reductions. I assume that
14 means the sale of a lot of solar turbines.

15 MR. SCHNAARS: We will see.

16 COMMISSIONER BYRON: Thank you.

17 MR. SCHNAARS: Thank you.

18 MS. KELLY: Thank you. Our next group
19 presentations, the first one will be by Pramod Kulkarni and
20 he has produced a draft staff white paper on wastewater
21 treatment facilities potential, and then he will introduce
22 two other people, one from Los Angeles, and one from SMUD,
23 one who has got experience with wastewater treatment
24 facilities, and the other who is doing research in that
25 area.

1 MR. KULKARNI: Thank you, Linda. Good
2 afternoon. As you well know, as we have said so many times
3 today, that the Energy Commission has supported CHP through
4 2005 and 2007 IEPR and, of course, ARB has also goals for
5 4,000 Megawatts, 6.7 Megawatt -- I mean, I think it is 6.7
6 million tons of carbon savings. So naturally we have been
7 looking at various segments which can contribute towards
8 these goals. This morning, you heard about the industrial
9 segment, you heard about the commercial segment, and so
10 about six month ago, the staff decided to focus on the
11 wastewater treatment plants as a segment for potential CHP
12 opportunities. And what made it more interesting is that
13 wastewater treatment plants fit the criteria which Mr. Rod
14 Schwass mentioned earlier, the best customer profile, and
15 plus more. I will say that in a minute, why plus some more.
16 But anyway, the reason is because they are energy intensive,
17 they are 24/7 load, they are year round, they have got a
18 very cost and thermal load, and plus they are very energy
19 intensive, so they do not need to export all the time the
20 power, they can use it at site, and maybe in substitution be
21 cost-effective. So they are a good target to explore as a
22 possibility for expanding CHP capacity in California.

23 For those who are not familiar with the wastewater
24 treatment plants, this is just a little schematic. I took
25 it down from the Wikipedia, so it is not exactly, you know,

1 an engineer's design or dream, but I think it tells the
2 purpose. The first two top lines, what you see is pre-
3 treatment up to the primary and secondary level. These are
4 common to all the -- most of the waste treatment plants, and
5 if you stop there, the output, or the end product of sewage
6 treatment is basically the sludge, which emits methane and
7 nitrous oxide, which are both contributors to global climate
8 problems. So consequently, this is not the only user, this
9 is a source of carbon GHG gasses which needs a resolution,
10 plus it happens to be a location which can also use energy.
11 And thirdly, sludge can be converted into energy in a cost-
12 effective manner in a combined heat and power plant, thus
13 solving the GHG problem, as well as meeting the site needs.
14 So that is what I meant when I said best user profile plus
15 more, because doing nothing is not an option here, you have
16 got to get rid of the carbon dioxide and do something with
17 it, and the methane, and do something with it.

18 What you see between these two arrows is what my
19 paper is concerned about, is basically digesting
20 anaerobically the sludge, creating methane and capturing it,
21 and then drying it, water, and it reduces the amount of
22 waste leftover from the pre-treatment and treatment plant,
23 which has to be trucked out. That is another contributor to
24 the carbon dioxide because many of the leftover materials
25 from the landfill gas have to be trucked out to landfills,

1 or for land application, or for composting, so this kind
2 of transportation also adds substantially to the carbon
3 dioxide emissions.

4 Of the 265 plants in California, 104 of them truck
5 their leftover sewage sludge out of country. There is a
6 substantial amount of trucking involved, so that is the kind
7 of site benefit, if you reduce the sludge to anaerobic
8 digestion, the amount of waste material which has to be
9 trucked out has been substantially reduced.

10 On the energy and emission impact, it has
11 potential, as well. As I said, we are major energy users
12 and there was 1.8 Megawatt hour of electricity used by the
13 wastewater treatment plants in 2008. And the entire sewage
14 output in California contributes to 2.2 million tons of CO₂
15 in one year, for the year. So, as you can see, it is energy
16 intensive, it adds to the GHG problem.

17 About 265 plants with 1 million gallons per day
18 capacity or more flow, and that is the optimum number
19 because below are not economic to look at any kind of
20 digester or even slightly higher than that, up to 3-4
21 million gallons per day of possibilities. So out of 265
22 plants, if you combine them, the total outflow is about
23 3,000 million gallons per day, we can produce 17 million
24 standard cubic feet of gas, which can generate 100 Megawatts
25 through CHP. Of this 100 Megawatts, I must point out, it is

1 the market potential, not the technical potential. The
2 technical potential is about 125 Megawatts. And out of that
3 117 plants have digesters and only a few of them have
4 combined heat and power. And the current CHP capacity in
5 California is around 25 Megawatts, it does not fluctuate, it
6 has 14 Megawatts, even sometimes higher, but some of the
7 plants have been shut down because of some of the issues
8 regarding regulation and emission permits. I must add that
9 this particular paper was compiled with the help of the
10 industry, I got help from the operators of the waste
11 treatment plant, I got help from the associations from
12 Southern California, from Central Valley, and from Bay Area
13 operators of waste treatment plants. I got data from the
14 EPA Region 9, information from the financiers, and some of
15 the other developers of these systems. So this paper
16 combines information of recent vintage, and the operating
17 practices we had for last few years, in addition. This
18 paper also uses a lot of information from the PIER Program,
19 which has developed some technology and assisting the
20 potential of using dairy manure, food processing waste, and
21 oil and grease from restaurants to codigest with the sludge.
22 So those two projects from PIER also contributed
23 substantially in doing the [inaudible] for this particular
24 project.

1 What the PIER project found was that co-mixing
2 and digesting the various bio-waste, besides sludge, things
3 like this, food processing waste, and dairy manure, and oil
4 and grease and fats from restaurants, give a substantial
5 boost to gas production. Now, that is quite important for
6 those plants which are not that big, as such, on sludge
7 capacity of the gas production, alone; however, when you do
8 add these bio-waste, it substantially increases the gas
9 production and improves the economics of the CHP possibility
10 at the site. In the short-run, several of the digestives do
11 have excess capacity, but in the long-run, to develop all
12 this market potential, one has to expand the on-site
13 capacity for digesters and some of the infrastructure
14 requirements would need to be added.

15 And as I said earlier, the technical market
16 potential was based on and funded by the Energy Commission,
17 and the assessment was done by CH2MHill and others. When I
18 say assessment, they did technical as well as market
19 assessment, and on the market assessment, they developed the
20 financial models to see what kind of [indiscernible] would
21 be expected, what was the cost of capital, cost of
22 equipment, cost of the energy which has been displaced. And
23 based on that assessment, the potential for market existence
24 was derived from the technical potential. And the study was
25 done at the pilot plants, in [inaudible] and utilities,

1 which is east of Los Angeles and Riverside, and they were
2 really good and promising results from both these studies.
3 Basically, they proved technical, economical and market
4 feasibility of mixing and co-digesting bio-waste.

5 So the good news is that this is not CHP for
6 wastewater treatment plants, and especially co-digesting, it
7 is not a solution in such a problem, actually addressing
8 already existing problem, which needs to be solved and for
9 which people are paying good money to haul away the waste.
10 There are about 2,700 dairies in California, but only 12
11 have operating digesters. And the reason for that is, that
12 it is often difficult to site and make it economically
13 feasible, the relevant digestion at these dairies. Two main
14 problems are, one, is the cost of digesters, themselves,
15 but, second, is getting permits for the shallow water, and
16 that has been one of the major barriers. So the problem
17 still remains, you need to do something with the dairy
18 waste. So the experiments done under the PIER Program and
19 then, where they did it somewhere else, have shown that co-
20 mixing dairy waste with the sludge has substantially
21 improved the economics, as well as the feasibility of CHP.
22 Now, there is a high concentration of dairies in Central
23 Valley. I did not include these in my presentation, but in
24 my paper, there is a page which shows the close proximity of
25 many dairies, waste treatment plants, and food processing

1 facilities, so the assessment has been based on not only
2 the economic viability, but also logistic possibility. Is
3 it logistically viable to do co-digestion?

4 Another area besides dairy manure and food
5 processing is the availability of fats, oil and grease with
6 sludge. This is something fairly new, it is not as commonly
7 practiced, but we have seen that this has changed. There is
8 a study, for example, at Millbrae near San Francisco
9 Airport, where a small digester was taken and it was a study
10 done by Kennedy Jenks, and they added food waste, actually
11 grease from the grease traps, and it had a substantial
12 increase in the production of the gas. Now, that particular
13 thing has been done several other places, as well, such as
14 EB MUD. And, again, the attractiveness of this particular
15 proposition is that this waste is a major problem all over
16 the U.S. in the sewer system, and the grease traps are
17 required, and then what was collected from there was
18 normally taken to the landfill. Having an option to co-
19 digest that with water treatment plant substantially
20 increases the possibility of gas production and CHP
21 capacity.

22 What you see out here is market potential by co-
23 digesting different bio-waste. The smallest of those are
24 sludge, which is a standard anaerobic digestion and combined
25 heat and power system, delivering power. And this is 95

1 Megawatts of electric capacity, not thermal, so it is just
2 electric capacity I am talking about right now. And the
3 next one, when you add grease, actually a very small
4 increase in that, and the problem for that is the potential
5 is substantially higher, I am looking at the orange circle
6 right now, and the potential is substantially higher,
7 however, I am afraid that some of the grease and the oils
8 from the restaurants are going to face some competition from
9 people who are making biodiesels. For example, if you have
10 French fries from a fryer in some restaurants, I think a lot
11 of it now is being required -- not required, but sought
12 after by people who are developing biodiesel, so that is the
13 reason, though the [inaudible] substantially, I have reduced
14 the amount of market potential, so the judge is still out on
15 that, how severe the competition would be, would they be
16 worse and go off of the restaurant grease? I do not know
17 yet, but that is the reason why the results are much higher,
18 I reduced the amount substantially here.

19 The third one is the food processing waste. And
20 that is, again, substantially higher potential, technical,
21 as is market potential, so 200 Megawatts of market
22 potential. Again, many projects in California traditionally
23 are activities looking at using food processing waste
24 because, without a wider place to take care of it, they
25 either take it to the landfill, and there are some issues

1 regarding just letting it digest on site, as well. So
2 that is another segment which is 200 Megawatts. And lastly
3 is the dairy waste, which, when you add in -- and this is
4 all cumulative, so when you add dairy waste, the potential
5 in California is 450 Megawatts of power, which could be
6 dealt up using CHP wastewater treatment plants.

7 Now, if this is so good, what are the barriers?
8 And there are several barriers, one, at times, sufficient
9 digestive gas production at some treatment plants do not
10 justify the economic [inaudible] of CHP. Now, that might
11 change when you start adding the food waste, or grease, or
12 the dairy manure, but as of now, we have got the sludge
13 alone, sometimes the digestion does not large enough, or
14 there is not sufficient gas to justify a CHP installation.
15 A second issue is the cost of cleaning gas to a level
16 suitable for some generation technologies, it is costly,
17 sometimes uneconomical. For example, micro-turbines, or
18 sometimes fuels that require high degree of clean gasses,
19 and to that extent, IC engines, combustion engines are
20 fairly tolerant, but other technologies which are quite
21 clean, literally clean, but the problem is the cost of
22 cleaning gas is sometimes overwhelming. A third issue is
23 securing air emission permits can become definitely
24 difficult, and that is because sometimes, as earlier in the
25 presentation, we will be changing rules, and that is one of

1 the major problems some of the other persons cited about
2 not going out for CHP, or not exploring it further. Another
3 issue is the different emissions tariffs for flaring and
4 electrical generation. And this has resulted in some of the
5 existing CHP facilities and waste treatment plants shutting
6 down for the time being. And lastly, on-site demand.
7 Luckily, sufficient on-site demand for wastewater treatment
8 plants justify CHP; however, they are sufficiently high, as
9 [inaudible] suggests, as GIP. The possibility is that, you
10 know, let's go do a segment, we might even get regular boost
11 than otherwise may be possible.

12 So the bottom line is, anyway, I will not go into
13 the policy options because the paper goes in detail and, in
14 the interest of time, I would rather limit my comments to
15 the barriers. And the two barriers which I mentioned are
16 air emission and some other issues, and that unfortunately
17 is, again, in the area of mixing food waste and grease. We
18 have two speakers after me who are going to add each of
19 these issues. The first speaker after -- I should stop here
20 -- are there any questions right now to my presentation?

21 COMMISSIONER BYRON: Are you done with your
22 presentation?

23 MR. KULKARNI: Yeah, because I want to keep really
24 quick and give other people the chance to talk.

25 COMMISSIONER BYRON: Go ahead.

1 MR. KULKARNI: Okay --

2 COMMISSIONER BYRON: I would like to comment,
3 though, Mr. Kulkarni. Your work is very good and your paper
4 is available for comment, I take it, from others, as well?

5 MR. KULKARNI: I am glad you mentioned that
6 because it is a draft paper, and comments from people who
7 want to expand on the subject matter are more than welcome.
8 So our first speaker is Mr. Mark McDannel, he is a
9 Supervising Engineer at L.A. County Sanitation District. He
10 has been responsible for developing the renewable portfolio,
11 as well as managing several facilities and a substantial
12 number of generation assets in California. He has
13 [inaudible] of experience in the industry, and he has got
14 his Masters from University of California, Irvine, and a
15 degree in Engineering. Mr. McDannel.

16 COMMISSIONER BYRON: Welcome, Mr. McDannel. Thank
17 you for coming.

18 MR. McDANNEL: Thanks, Pramod, and thanks for the
19 chance to talk to the group here. Just back, before I
20 start, I did not put a separate slide in this, we are a
21 special purpose agency, serve the wastewater solid waste
22 needs of about half the population of Los Angeles County, 5
23 million residents, so we operate three active landfills,
24 three closed landfills, and 12 wastewater treatment plants.

25 COMMISSIONER BYRON: Wow.

1 MR. McDANNEL: So what I will talk about today,
2 our energy and management program, we have a formal energy
3 management program that our Board approved a couple years
4 ago, CHP technologies for digester gas, and then talk
5 specifically about some of our biogas facilities, and then I
6 think the theme of today, challenges and barriers. Just to
7 caution, some of the barriers I have are, you know,
8 industry-wide, some are agency-wide, some come down to me
9 personally in our organization, but I think it is important
10 to understand this full spectrum of barriers.

11 As I mentioned, we have a formalized Energy
12 Management Program. We generate 120 Megawatts, about 40
13 Megawatts from waste energy, 80 Megawatts from landfill gas
14 and digester gas at 10 different facilities. So our number
15 one target is to maximize development of our biogas into
16 energy, minimize energy usage, a few years ago we added a
17 full-time energy efficiency management position to my
18 section, minimize procurement costs, maximize sales income.
19 We try to buy our electricity and natural gas as low as we
20 can and keep our rates down by selling our power as high as
21 we can. And part and parcel of this, over the years, and
22 over the decades, we have done a lot of projects to
23 demonstrate new technologies that have lower air emissions.
24 This is a map of our service territory, just to give you an
25 idea. The large green area with all the yellow sewer lines,

1 that is about 400 million gallons a day that all funnels
2 down to our largest plant, the Joint Water Pollution Control
3 Plant in Carson. When I talk about four plants, just
4 understand, I have got 22 Megawatts and 4 million people
5 being served here in Carson, and then on the top half of the
6 map, I have got sub-Megawatt plants in Valencia, Lancaster,
7 and Palmdale, all serving communities of about 100,000
8 people, each. I mentioned I have been doing it for a while.
9 This is out of our museum, some engines that we operated in
10 1938, and they were still running until, I believe, the
11 1980s.

12 I think you have seen this information before, so
13 I will go through it quickly, just kind of the size range
14 per unit for the four main power production technologies,
15 turbines, engines, fuel cells, and micro-turbines. And to
16 mention just an overview, we have got one of each, or at
17 least one of each, and I would just mention, we have
18 boilers, all of our plants where we have digesters, we have
19 boilers that can run on digester gas to keep the digesters
20 warm. Our flagship station, the Joint Water Pollution
21 Control Plant, is a 22 Megawatt combined heat and power
22 plant that was started up in the 1980s. The engines in red,
23 and I will go into more details on this, I mentioned
24 Valencia was shut down earlier this year, micro-turbine in
25 Lancaster, that is still running after five years, and a

1 fuel cell in Palmdale that was shut down since I drafted
2 this presentation.

3 Some price ranges here. I will not go into the
4 details, but you see a broad range, and these numbers are
5 probably higher than you might see other places, but these
6 reflect what we have seen on projects that we have, and the
7 biggest variable in this is really the size of the unit. I
8 mentioned a 10 million gallon a day plant that serves
9 100,000 people does not make enough gas for, you know, even
10 a Megawatt, so you have very low economies of scale. And
11 the fuel cell numbers there, I believe, are pre-SGI funding
12 which would knock those capital numbers in half.

13 I am an old school guy, I used to work on NO_x
14 control and so I will still throw out these NO_x emissions in
15 this era of greenhouse gasses, but just a reference, this is
16 our entire fleet of landfill gas and digestive gas-fired
17 units, so you can see engines up in the 35-50 ppm range,
18 turbines 25 ppm, we are installing some new solar Mercury 50
19 turbines in one of our landfills, which is going to push the
20 best available control technology, they are down to about 19
21 ppm. And then, you can see our two micro-turbine plants,
22 both of them targeting for 9 ppm, Resources tested those and
23 they ran about 3 or 4 ppm, and I think I did the only full
24 source test on a fuel cell when they say zero NO_x or close to
25 it, but that is a real number .05 ppm.

1 We are going to go into each slide in detail on
2 our plants. I mentioned our flagship facility in Carson.
3 This is -- I rated it at 22 Megawatts; nominally, we have
4 three 9 Megawatt turbines, run two at a time, one in
5 reserve, this plant has about 97-98 percent availability,
6 and just about all the load is served on site. And I think,
7 as Pramod mentioned, wastewater treatment plants have a lot
8 of electricity demands, so sale of export power really has
9 not been an issue to us. We use everything we make.

10 The Valencia co-generation facility was a 500
11 Kilowatt engine since the 1980s that met our steam needs at
12 the plant, as well as offsetting our electrical usage. I am
13 going to talk in depth about that a little bit later. In
14 2004, we started a program at our plants in Lancaster and
15 Palmdale, we call it the Antelope Valley Green Energy
16 Program. We put in an Ingersoll Rand micro-turbine at our
17 Lancaster facility, a combined heat and power. We received
18 the SGIP funding at the time, it was 40 percent of the cost.
19 That plant has been running for about four and a half years,
20 so we envision that that will continue running, pending the
21 cost of the five-year O&M extension that we are waiting for
22 from Ingersoll Rand. We assume that will be financially
23 viable and keep running. Our Palmdale fuel cell project, I
24 mentioned earlier, this was the first, or one of the first
25 digester gas-fired fuel cells that was up and running. It

1 started up December 2004. Again, a demonstration project.
2 We got the SGIP funding. Combined heat and power efficiency
3 is about 73 percent, limited largely -- not so much, but the
4 units was not that efficient, just how much heat demand we
5 had at the plant. About \$2 million, and I will go into more
6 details on that and why it was shut down last month. So I
7 mentioned two projects, the Valencia Co-Generation facility,
8 South Coast AQMD, Rule 1110.2 is really, I think I heard
9 earlier, it has been the death of engines in Southern
10 California. I do not believe anybody has bought one since
11 the rule was passed. We had a requirement in February 2009
12 to put in air to fuel ratio controller with oxygen sensor
13 and, you know, electronic feedback control. I guess the
14 analogy is, if I went back to high school and pulled my '71
15 Pinto and had to put fuel injection on it, it just cannot be
16 done, so we had to shut that down. And even if we were
17 keeping it running, the limits they have in 2012 require
18 catalyst and gas clean-up, and it probably would not have
19 been cost effective.

20 COMMISSIONER BYRON: So what are you doing with
21 the Methane?

22 MR. McDANNEL: I have got a slide on that later.
23 We are flaring most of it right now.

24 COMMISSIONER BYRON: Oh, that makes sense.

1 MR. McDANNEL: Yeah. The Palmdale fuel cell has
2 been a good demonstration project. We have learned a lot,
3 the industry learned a lot, and I think, most importantly,
4 fuel cell energy has learned a lot, so they have taken a lot
5 of lessons learned from our unit and put it into their new
6 units, but right now it is not running today, it is really
7 not in condition with all the new upgrades they have to
8 refurbish, so it is not really set for continued commercial
9 operation. So we are looking for replacements at both of
10 these facilities.

11 I mentioned -- what are we doing at Valencia? The
12 engine shut down. Part of this, you know, knowing the
13 engine was going to be shut down, we had a project to
14 install some new digestive gas-fired boilers so we could at
15 least use all of the digestive gas that we could for the
16 steam on-site. That got tied up on the AQMD permitting
17 moratorium. So, as of today, we are flaring most of our
18 digestive gas, renting a natural gas-fired boiler and firing
19 natural gas to make the steam at the plant. I have heard
20 the term "regulatory gridlock," gridlock implies you cannot
21 move it, it is a morass. We are still trying to struggle,
22 trying to do something, but that is where we are today.

23 COMMISSIONER BYRON: When you are done, will you
24 make a suggestion as to how we fix that?

1 MR. McDANNEL: It is a huge issue. If I were at
2 a global, high level, you know, what I hear of Europe with
3 what has turned crazy environmental rules, they do appear to
4 have integrated rules that look at solid waste, water,
5 energy, air, together, so you can look at what is best on a
6 global issue. California has so many different agencies, so
7 many different intervenor groups that are single issues,
8 that I do not know that there is an easy fix to California.
9 Your question, what are we doing with the gas? So this is
10 on the left side with the combined heat and power plant
11 service, the right side is where we are today, so the light
12 blue at the top, we were flaring the excess gas before and
13 we were flaring most of it before, you see the big red block
14 in the middle was a gas going to the engines. And for part
15 of the plant heat and mass balance, we are still using some
16 natural gas and some digester gas for the boilers to make
17 the steam for the digesters.

18 Some numbers that I had somebody on my staff put
19 together. Greenhouse gas emissions, by shutting that engine
20 down and buying replacement power at nominal California
21 values, we are looking at this little plant, an extra ton
22 and a half a year that is being emitted right now. The NO_x
23 -- it turns out the engine and the flare are about the same
24 emissions, so that is not the big deal. A big impact for us
25 and our rate payers, just compared to our baseline, this is

1 costing us about an extra half a million dollars a year.

2 And we have actually a local -- we are the district, so we
3 have about 30 different districts, so there is one district
4 in Santa Clarita Valley that has to absorb this cost among
5 about, as I mentioned, about 200,000 residents.

6 Replacement projects. You know, this does give me
7 an opportunity at two plants to start with a blank sheet of
8 paper, and I have been talking to vendors, getting -- I will
9 call it general quotes -- to try to see what is possible.
10 Fuel cells, some of the constraints we have are Valencia
11 plant is between the freeway frontage road and the Magic
12 Mountain parking lot, and there is no room for a fuel cell.
13 So that is out. At Palmdale, even with the SGIP funding,
14 the economics are marginal. The micro-turbines, we have
15 gotten quotes from Ingersoll Rand, I believe also from
16 Capstone, the economics, again, are marginal. However, if
17 there were SGIP funding, not "finding" as this slide says,
18 if there were funding available at the rate we had for
19 existing Lancaster facility, that would move micro-turbines
20 into economically viable.

21 Engines. They are out of the market in South
22 Coast AQMB, and again, it is not just a dollar and cents
23 thing, it is I am not sure we can find a vendor who will
24 guarantee emissions levels and put in a full system to clean
25 out the gas up front, and put catalysts on the back end.

1 They may be cost-effective for Palmdale, Palmdale is a
2 more rural area that does not have a NO_x issue, so engines
3 are on the table for Palmdale. We are gathering quotes for
4 engines right now. One new issue that, you know, I know the
5 dairies have been looking at, is natural gas conversion,
6 bringing this up to natural gas level, we can put this in
7 the pipeline, sell it to a combine cycle power plant, and
8 they can take our half a Megawatt's worth of gas and make 1
9 or 1.2 Megawatts, so it is a great system. But economies of
10 scale, again, we are small, we have all those once-in costs
11 of designing the system, interconnection costs --
12 interconnecting with the utilities is a complex process, it
13 turns out it is the same with a gas company, they have
14 facility studies, they have monitoring requirements. Nobody
15 has really done one yet, but \$200,000 to \$500,000 worth of
16 gas testing and monitoring to get going, so a bigger plant,
17 I think you could absorb that, but not for these smaller
18 plants.

19 So what are some of the barriers? The size. A
20 big chunk of the treatment plants out there are serving
21 these cities of 100,000 people or less. That is less than a
22 Megawatt worth of gas, and current economics, it is just
23 tough to justify economically. The next generation of
24 emission rules, South Coast has it in place, it sounds like
25 it is coming to San Joaquin Valley, I do not know the status

1 of the Bay Area. But the engines are the workhorse.

2 There is industry experience. We have not demonstrated
3 these clean-up technologies, and micro-turbines and fuel
4 cells, you know, they have been around for five years, but
5 they are not the 97, 98, 99 percent available machines that
6 engines are, so that is a big issue as an operator, that
7 really impacts your economics. And, again, this is the
8 greenhouse gas versus criteria pollutant policy conflict,
9 and it highlights it, and I do not have an answer for it.

10 One specific issue that people in this city could
11 help us on is the tradable renewable energy credit market.
12 We are -- the PUC has been working toward approving markets
13 so we can bring these RECs to market. I hear numbers of
14 \$.01 to \$.03 a Kilowatt hour, those are real numbers. If
15 there were a market, we could factor into a project, count
16 as income, and use to make a project go. The PUC has been
17 holding their decision, waiting on legislation, and we do
18 not know what the legislation is. But right now, without
19 direct market, we cannot bring this renewable power to
20 market, and it is not even counted anywhere in the state to
21 meet the state RPS goals. So that is something that
22 Sacramento could do to us, is get that in place and get that
23 in place quickly. Capital -- economic times are tough.
24 Five years ago, we put in a fuel cell, our chief engineer
25 rounded up the money, distributed it among all of our

1 operating districts, called it a research project, and we
2 developed that. Today, any project that I propose has to
3 have a five-year or less payback, depending on the risk of
4 the project, and then what happens to me personally is, all
5 of the capital at our plants, we are facing upgrades on our
6 wastewater treatment, so all the capital is going to upgrade
7 the wastewater treatment, so five years ago, I could propose
8 a plant and they would find the money; now, I personally
9 have to go out and find the money, too. So that is a
10 barrier, but I think that barrier is also for any agency.
11 The capital from the main district just is not there
12 anymore. And that is it. Open for any questions you might
13 have.

14 COMMISSIONER BYRON: Mr. McDannel, thank you. You
15 have got a great deal of experience and expertise in this
16 area. I really appreciate you bringing it here to us today.

17 MR. McDANNEL: Thanks.

18 COMMISSIONER BYRON: I am going to forego
19 questions and keep moving forward on our schedule. Thank
20 you very much for being here.

21 MR. McDANNEL: Thanks.

22 MR. KULKARNI: Thank you, Mark. Our next speaker
23 -- I should point out that the purpose of this session was
24 to have perspective of the people who are the users, or the
25 customers of the biogas digesters. So L.A. County

1 Sanitation District is, of course, one. You will be
2 surprised to find, even the Sacramento Municipal District,
3 except for the users of digested gas from the Sacramento
4 Region Waste Treatment Plant, so they are kind of wearing
5 two hats, as a utility, as well as a user of digested gas.
6 Ms. Kathleen Ave, is a Project Manager in that once
7 renewable distributed generation technology at SMUD. She is
8 also on the Board for Sacramento Region's Quality Waste
9 Advisory Board. And at present, she is also managing a
10 project that includes a pilot test of co-digested grease,
11 electric food processing waste at Regional Wastewater Plant.
12 This is something which I had mentioned in my presentation,
13 so this is kind of a field a lot of people are looking at,
14 so we look forward to her findings and presentation.

15 MS. AVE: Thank you. Good afternoon, everyone.
16 It is nice to be with you. Commissioner Byron, thank you
17 for having me. And I want to also thank you on behalf of
18 SMUD for giving Mark Rawson up. We appreciate the sacrifice
19 that you made. I am, in the interest of time, and because
20 Mark covered some of my background material, I am going to
21 move really quickly through this. I do want to thank the
22 team at SRCSD and Brown & Caldwell who have been involved in
23 this pilot project, a huge amount of work and a really great
24 team. So I am going to give you a really quick overview,
25 talk a little bit about the local biomass program, and then

1 get into the details. I do want to hit this foil, *The*
2 *Conundrum of Abundance*, some of you may have seen this, it
3 was a show at a local art gallery, and I like this when I
4 talk about solid waste because what we are talking about
5 with this project is really a novel use of solid waste,
6 which is the flip side of consumption in our culture, and
7 things being what they are, it is a great tagline. We still
8 bury thousands of Megawatts worth of power in our landfills
9 every year here in California. With the economic downturn,
10 we are seeing much less tonnage coming across the scales at
11 landfills all over the state, and really all over the
12 country. But nonetheless, as the economy picks up again,
13 our challenge will really be to keep those disposal numbers
14 low and find alternative and more productive uses of that
15 waste. One of the ways to do this is with projects like
16 this. And I also want to relate this back to one of the
17 slides that Mark showed, which depicted SMUD's challenge in
18 terms of greenhouse gas emissions reductions over time, and
19 the likely removal from service of some of our co-generation
20 assets. One of the ways that we can keep those in service
21 is by increasing the production of bio-methane in our
22 service district and replacing fossil-based fuel in those
23 assets, and keeping them in service much longer.

1 COMMISSIONER BYRON: Ms. Ave, most of the
2 presenters here at the Commission do not include Art in
3 their presentations.

4 MS. AVE: I hope you enjoyed it. There was some
5 food waste in that picture, as well. So let's move really
6 quickly through all of this, since Mark covered it. I will
7 hit on this one -- we do have a local bio-mass program, and
8 the focus of that program is addressing local problem waste,
9 things like dairy manure, grease and food waste, which have
10 either greenhouse gas emissions associated with them, odors,
11 groundwater contamination problems, so our program is really
12 developed to help address those wastes and to develop local
13 sources of renewable energy. And one of the aspects of that
14 program is to leverage existing infrastructure where
15 possible, which is one the things that led to the
16 development of this pilot test at the wastewater treatment
17 plant.

18 So getting right to our project, just the context
19 of this. Influent volume at California wastewater treatment
20 plants is down relative to population growth in the state.
21 There is anecdotal evidence of that from sanitation
22 districts across the state. It is difficult to measure,
23 but, in general, it is pretty well accepted and known, and
24 so that excess capacity can definitely be put to productive
25 use with projects like this. Fat soils and grease, as

1 Pramod mentioned, in collection systems, increases costs
2 and sewer back-ups. Co-digestion has been proving cost-
3 effective at multiple wastewater treatment plants. East Bay
4 MUD is the one that is really well known, but they are not
5 even the first of the biggest, but they were not the first,
6 there are others in place -- Riverside, Watsonville, and
7 Central Marin recently approved a plan to develop co-
8 digestion at their treatment plant, as well. So part of
9 that is the use of the excess capacity and, because of the
10 significant increases in bio-gas production and volatile
11 solids destruction that result from co-digestion. And those
12 numbers are based on sort of standard assumptions of what
13 happens when you co-digest. They do not take into account
14 some of the symbiotic relationships that occur, which are
15 observed in practice and in bench tests. Co-digestion seems
16 to be one of those cases where $2 + 2$ can = 5, in that
17 material that has been digested previously when it is in the
18 presence, or digested with more energy-rich material, or a
19 material that has not gone through a primary digestion
20 process, we really see the biogas production increase
21 significantly. So it is a big opportunity. And the other
22 aspect of this that is interesting is the fact that food
23 waste and collected brown grease is typically very -- it has
24 a lot of water in the collected material, and food waste
25 itself is about 75 percent water, so that really sort of

1 challenges the notions of that as a solid waste, and it
2 is, rationally speaking, more appropriate to process it
3 through a wastewater treatment plant, which is all about
4 separating liquids from solids. This is -- you probably do
5 not see these too often here, this is the six-inch vitrified
6 clay pipe, the clean one obviously compared. That is not
7 even a completely clogged pipe, but that shows you kind of
8 what some of the operators in the system deal with.

9 So, in terms of the background of this project, we
10 do generate energy at the Carson Co-Generation Plant, which
11 is located at the wastewater treatment plant down in Elk
12 Grove. The biogas that is produced there is fuel in the
13 duct burner at Carson, that is considered a renewable fuel.
14 We also use wastewater from the plant and, in return, the
15 plant provides steam to the treatment plant for their
16 heating needs and to the Glacier Ice Company, which is co-
17 located at the facility, it drives their refrigerator and
18 compressors for ice production. There is also a bio-cells
19 recycling facility that is co-located with the treatment
20 plant, that takes a portion, a relatively small portion, but
21 some of their bio-solids, and through heat treatment and
22 pelletization, creates a marketable fertilizer product. So
23 these two agencies, SMUD and SRCSD partnered to evaluate new
24 alternatives to increase the biogas production there, to
25 help us achieve our renewable energy goals, to provide new

1 revenue streams to SRCSD, through tip fees, and additional
2 gas sales, and then really to offer an advanced disposal
3 option to local businesses who are, in some cases, traveling
4 pretty far distances across to East Bay, to dump some of
5 this material.

6 So this, again, utilizes excess capacity at SRCSD,
7 and this is the largest inland water discharger in the state
8 of California. And the objectives were really to
9 demonstrate pumping the food processing and grease waste
10 directly into the digester, rather than putting it through
11 the primary and secondary treatment systems, to test the
12 increase in the gas production and the methane content of
13 the gas, and to monitor the digesters to see what kind of an
14 effect it had on the digestion process, and then test out
15 some of the assumptions that were made in the Economic and
16 Technical Feasibility Studies. So we are in the middle of
17 this test, actually close to the end, the fourth phase of it
18 will start in August. This is a little difficult to follow,
19 but essentially above the red line and to the right is the
20 existing process, whereby fats, oils and grease, they get
21 into the collection system, make their way to the influent
22 structure at the wastewater treatment plant, where they gum
23 up the pumps and the pipes and generally give the operators
24 there a lot of headaches, and then they are put through the
25 primary and secondary treatment processes, so by the time

1 they get to the digesters, they have been through a lot,
2 and the theory here is that injecting that material directly
3 into the digester will allow for more efficient capture of
4 the energy that is inherent in those materials, so that we
5 can capture that methane gas and use it again in the co-gen.

6 So these are the rules of the parties that have
7 been involved in this project. SRCSD and SMUD are the
8 project stakeholders. Brown & Caldwell has been the
9 Contractor that performed the feasibility studies and
10 developed the test plan. The Operations and Maintenance, as
11 well as the Policy and Planning Group at SRCSD have been
12 very involved, as well. The Sacramento Rendering Company is
13 collecting material and doing deliveries. And then Pepsi
14 and 7-Up are the two local bottlers that we had involved,
15 who were applying their expired soda pop material.

16 So the pilot study in our case has a test and a
17 control digester. This project was set up as a temporary
18 plant, so it will be dismantled when the study is over. The
19 characteristics of both the digesters are monitored and they
20 maintain the same operational parameters in the two
21 digesters, with the exception of the addition of the
22 experimental feedstock. So phase I was brown grease only,
23 and then we did liquid food processing waste, then we did a
24 mix, and then the fourth phase that we are going to
25 undertake in August is to do a mix with a higher flow rate

1 to better stimulate full scale loading, and they also
2 wanted to do the testing during Nocardia season, when
3 foaming can be a really big problem in wastewater treatment
4 plants. That was not -- because it has been such a mild
5 summer, they were not able to really see the effects of this
6 on foaming.

7 COMMISSIONER BYRON: Does everybody know what
8 Nocardia season is? Would you mind?

9 MS. AVE: Nocardia is a strain of bacteria that
10 flourishes when the heat rises, and it is what contributes
11 to foaming, which can cause obviously a lot of mess and
12 operational problems for the folks who run the digesters.
13 It actually, you know, overflows. So, again, this is our
14 pilot that is about an 18,000 gallon double Wallobaker*
15 [phonetic] tank that was leased just for this pilot test.
16 There is a fill connection which is sort of a temporary
17 receiving station, a mixing pump for external mixing, and
18 heating, the heat exchanger uses the plant's hot water to
19 provide heating to the feedstock that is in the storage
20 tank, and then a feedstock pump. It is pretty simple.
21 Again, I did mention that we did feasibility studies in 2006
22 and 2007, developed the test plant last year, and the Phase
23 1 of the brown grease testing started in December of last
24 year. I think that was the coldest day of the year, so it
25 was good, actually, because it definitely presented lots of

1 operational issues, so being able to work through those is
2 very valuable. And, as I mentioned, Phase 4 is going to
3 start in August.

4 So this is a sample of some of the initial data
5 that was gathered for brown grease. The blue line is the
6 control digester, the red line is the test digester, and the
7 boxes, the black boxes, indicate when the grease was loaded.
8 The blue spike is definitely an anomaly, I think that was an
9 air bubble in the flow meter or something. Anyway, you can
10 see the change, the addition of the grease loading has on
11 the digester gas production, so that is brown grease. And
12 this is the liquid food processing waste, or the expired
13 soft drinks. This pattern of immediate gas increase is
14 apparently unusual. I am told that, at other wastewater
15 treatment plants that are doing this type of co-digestion,
16 they do not see this kind of a reaction, and this could
17 change over time as the digester gets -- as the additional
18 materials get incorporated into the digester, the way it
19 reacts to this material will probably change, but this is
20 what we saw for this initial test.

21 And in terms of the production objective, the
22 biogas yield at this wastewater treatment plant is
23 considered good, it is in the range of 16-21 standard cubic
24 feet per pound of all the solids. And the assumption that
25 our economic feasibility study made was that the biogas

1 production per gallon of feedstock would be 10.8. And
2 then the actual that we have observed so far in this test
3 has varied between zero and 29, so the potential to match or
4 exceed the objective of 10.8 has definitely been observed.
5 I did want to note that the methane and energy content of
6 the biogas has been stable. That was not a factor, a
7 requirement in the economic feasibility study. In order to
8 make this a positive pay-off, it did not have to go up, and
9 we wanted to monitor it, and it turns out that it has been
10 stable, so far.

11 In terms of other data, and I should note, too,
12 that the final report for the first three phases just came
13 out last week, so we are still really in the process of
14 digesting all this information and it is pretty new -- I
15 know, sorry. But, so far, we have not observed any other
16 issues with the stability of the digesters, the operations
17 and maintenance of them, no increase in siloxane
18 concentration, so far no issues with foaming, but that may
19 change in August, no problems with odors, the bio-cell's
20 characteristics, or the output. So everything else has gone
21 really well. There have been variations in the feedstock
22 assumptions that were made in the feasibility studies; I
23 think that is just indicative of the heterogeneous nature of
24 this type of material, it will probably continue to vary,
25 and that is just one of the things that you have to plan for

1 and deal with when you do projects like this. And then,
2 again, feedstock flow rates were lower than we had hoped for
3 and planned for in our work plan, and that was based on the
4 issues with the timing of deliveries, the available volumes,
5 and intermittent shutdowns due to some of the operational
6 issues that we did encounter. So we are hoping -- it is
7 also related to the temporary nature of this test, and I
8 could talk a little bit more about that later.

9 So, so far lessons learned. The brown grease
10 definitely presents many challenges. The solids are less
11 concentrated because of the way these materials are removed
12 from the grease traps, and the team observed significant
13 amounts of stratification in the storage tank, even though
14 there was an external mixing and heating system that was
15 added. So there are some issues there. We did, as I
16 mentioned, observe this very rapid increase in the gas
17 production, especially with the soda waste material.
18 Procuring adequate feedstock for a short-term test, we
19 thought -- the folks at SRCSD really wanted to do this pilot
20 test, rather than move straight into a production offering
21 after they conducted the feasibility study, just to make
22 sure that all the characteristics of the system that they
23 have there were well understood, and the impact to that
24 system. But doing this short-term test, it is hard because,
25 in some cases, we did have to ask some of our partners to

1 make modifications at their operations, and to invest in
2 some storage tanks that they may not have had, so those are
3 issues to consider when you plan for these.

4 And then education and involvement of the waste-
5 water treatment plant staff is really important so that they
6 understand what this is about, what it could result in, and
7 the benefits.

8 So the next steps for this project, we want to
9 complete this fourth phase, obviously, in August, continue
10 with the data analysis, we do not expect any fatal flaws,
11 conduct the cost estimate, and then basically make a
12 decision as to whether or not to move forward with a full
13 scale facility. And we are also evaluating injecting the
14 biogas that is generated there into our pipeline and sending
15 it down to our Consumnus [phonetic] Power Plant where it can
16 be burned more efficiently, so that is another aspect to
17 this that we are evaluating.

18 In terms of statewide barriers, Pramod mentioned
19 the fact that a lot of this material is currently landfilled
20 and a relatively low cost of landfill in the short-term,
21 that is certainly a barrier. The collection programs are an
22 enormous barrier. There is established collection for
23 restaurant grease and, in some cases, for liquid food
24 processing waste. For food waste, meaning kind of the stuff
25 that was in that piece of art, there are very few, you know,

1 there are some very prominent examples like the City of
2 San Francisco is going into post-consumer food waste
3 collection, but there are not that many. And so collecting
4 food waste, which also, you know, as a very high energy
5 value, is a big problem and it is one of the reasons why the
6 assumptions made in our study were that we would move
7 forward with the grease and the liquid food processing
8 waste, and hold off on food waste until some of those
9 collection systems are developed.

10 Co-digestion and solid waste permitting -- there
11 is kind of some gray area there with the Waste Board in
12 terms of the ability or the requirements for solid waste
13 permitting, when you accept food waste at a wastewater
14 treatment plant, so that is a little gray area that needs to
15 be cleaned up. And then emissions have been discussed
16 today. We have heard about -- we do not have this problem
17 here at this plant, but at others around the state that we
18 know of, the conundrum of burning vs. flaring and the
19 clamping down of the Air District limits on NO_x emissions is
20 problematic.

21 And the last one I wanted to note is effluent and
22 the water permitting, and this is an issue for us if we did
23 get into the wholesale digestion of food waste because food
24 waste is generally high in salts, and that could affect our
25 ability to land apply the final product, as well as the

1 potential issues with the effluent that is discharged into
2 the rivers since it is a freshwater source or body out here,
3 vs. like East Bay MUD which discharges into the Bay with
4 saltwater, so those are some of the issues that we are
5 looking at, coming down the road as we decide whether or not
6 we can make this a permanent offering. So, thank you very
7 much. Any questions?

8 COMMISSIONER BYRON: Ms. Ave, thank you very much.

9 MS. AVE: Thank you.

10 COMMISSIONER BYRON: Absolutely a very successful
11 demonstration project thus far. I hope it continues and
12 goes to scale. Thank you for being here today.

13 MS. KELLY: Thank you very much. The last panel
14 of the day is going to be led by Avtar Bining, and he is
15 from our Public Interest Energy Research Program, and he is
16 going to introduce a number of people who are going to
17 participate in a discussion about market challenges from the
18 manufacturers' perspective.

19 MR. BINING: I am Avtar Bining from the Public
20 Interest Energy Research Program of California Energy
21 Commission. And I manage the Research and Development
22 projects on combined heat and power and [inaudible]. And
23 this panel, what we have done is that there are two aspects
24 of combined heat and power, one is the manufacturing site of
25 these systems, and the other is the customers. So what we

1 have here is two groups of members on this panel, one is
2 the manufacturers of [inaudible] engines, gas turbines,
3 micro-turbines, fuel cells, and the combined heat and power
4 complete systems. And the second group is CHP customers who
5 are users of CHP systems. Among the manufactures, we have
6 Eric Wong, who will be representing the engine manufacturers
7 group, the next is Jeff Cox, he is from fuel cell energy and
8 he represents the fuel cells group, especially molten
9 carbonate type of fuel cells, the third is Steve Gillette,
10 he is from Capstone, and he represents the micro-turbines
11 manufacturers. Robert Byron from UTC, he represents the,
12 again, fuel cells group, and another type of fuel cell
13 called Fuels Focus fuel cell, then is David Schnaars, you
14 already listened to him earlier. He is from Solar Turbines,
15 and he represents the slightly larger size gas turbines, and
16 Bill Martini of Tecogen, he represents the CHP complete
17 system and fractures group. Among the CHP customers, we
18 have Cheri Chastain from Sierra Nevada Brewery in Chico,
19 California, and at that site they are using fuel cell CHP
20 system. And the second person from that group is Gordon
21 Watson, hopefully he will be on WebEx, he is at Hitachi
22 Global Storage Technologies in San Jose. They have put
23 together a product using a small micro-turbine integrated
24 with the boiler to make it CHP system. So welcome all of

1 you on the panel, and Eric is number one for his
2 presentation.

3 MR. WONG: Thank you, Avtar. Good afternoon.

4 COMMISSIONER BYRON: Mr. Wong, before you proceed,
5 let me just check something. Do we need to check to see if
6 all of our participants are on, or do you have --

7 MS. KOROSEC: We will have to open the lines when
8 we get to -- after Eric's presentation, because they are not
9 identified by name as call-in users, so we will check with
10 them at that point.

11 COMMISSIONER BYRON: Okay, thank you. Mr. Wong,
12 please.

13 MR. WONG: Thank you. Avtar, do we still have
14 five, seven minutes a piece?

15 MR. BINING: Yes.

16 MR. WONG: Okay. I want to first say that I am
17 happy to be here and I am making this presentation on behalf
18 of the members of the Engine Manufacturers Association, and
19 I am going to skip the next two slides for the sake of time
20 because some of this has already been heard previously. If
21 you go to the last slide, I am going to concentrate on this
22 slide today because much of what we have heard this morning
23 really addressed many of the boxes I have in blue on the
24 left. And the challenges and opportunities to engines is
25 what I wanted to pick up on from the other presentations

1 this afternoon, particularly on the NO_x limit. I am going
2 to deal with one very quickly here, which is the second box
3 on the bottom, Efficiency and Reliability. For engines, in
4 order to comply with the market forces of competition and
5 with the stringent emission limits to California, we would
6 need continued need and support from the Energy Commission
7 and other agencies like NYSEERDA for more high efficiency
8 engines, driving towards more lower capped costs, and we
9 talked about RAMD reliability, availability and
10 maintainability, durability, so the durability and
11 reliability for engines continue to have to improve in order
12 to reduce down times. So I do not want to spend a whole lot
13 on that because I know the Energy Commission is very up to
14 speed on this and does spend lots of money in terms of
15 advanced research and development under the ARICE Program.

16 I want to move up to the next box and talk about
17 Initial Limits. I have here -- the described NO_x limit is
18 world-class, and it is the most stringent in the world, and
19 it demands an aggressive after-treatment system, and I
20 believe it was Mark McDannel, among others, that squarely
21 put the issue -- you have NO_x vs. greenhouse gas reduction as
22 a tradeoff of each other, and so which -- you know, what it
23 really comes down to from the Air District perspectives, and
24 as far as this Commission's perspective, and where I am
25 going to make a recommendation, is what existing sectors, do

1 you want to squeeze further. And I am going to use the
2 Rule 1110.2, the engine rules adopted in 2008 by South
3 Coast, as the story here. In that proceeding, which took
4 about four years for them to get to the point where they
5 finally adopted it with the engine community active from,
6 say, 2004 through 2008, one of the things we asked the staff
7 to do was to quantify for the Board members, people setting
8 the policy, so that they had enough data in front of them,
9 is to quantify how much NO_x is coming from CHP vs. other
10 sources in the air basin. This is asked in writing. We
11 actually made some calculations of our own, and I think the
12 amount coming from forecasted CHP in the system was less
13 than one percent for NO_x. The response you got back from the
14 District was that NO_x is a regulated source, it comes from a
15 stationary source, they have authority over that, not over
16 mobile sources, and NO_x was a SIP issue for them, and they
17 had to maintain compliance with the SIP, and had to squeeze
18 from all sources. So what I want to do in contrast, then,
19 this is addressed by several of the speakers this morning,
20 or earlier, that Europe did not choose to have more
21 stringent NO_x levels, NO_x limits, because they were really
22 facing this issue of the trade-off. If you pushed NO_x down,
23 you have an engine or, in our case, you have a penalty in
24 the efficiency of the engine, and you end up having higher
25 GHG or CO₂ emissions, so you shove one down, others go up.

1 And that relationship caused, as I understand it, is this
2 anecdote of evidence I can quote you to the direct document
3 or study, caused the European community to stick with less
4 stringent NO_x levels. Again, I said this is a world class
5 NO_x limit and it is, and it does have consequences to that.
6 So my understanding is that you have to start looking at
7 other sources for NO_x reductions and I do not know the status
8 of that. So squarely for this Commission and the Air
9 Resources Board, and likely the PUC, as well, is this
10 question: Is the Central Station Combined Central Power
11 Plant, which is the benchmark for the CARB 2000 NO_x limit
12 still appropriate today? This was put into Senate Bill
13 1298, which is a 2001 Bill by then Senator Bowen, and this
14 is the driver for the CARB 2000 limit. So the question has
15 to become, or at least has to be questioned here, because
16 CARB has struggled with this issue, and they will continue
17 to struggle with this issue, I believe. And we are supposed
18 to have a workshop next week in dealing with CHP in the cap
19 and trade program. And how do you promote CHP, 4,000
20 Megawatts of CHP under AB 32, when you have this issue of NO_x
21 vs. greenhouse gas reductions? It is a huge policy
22 question, I think, for this Commission, in the IEPR, to deal
23 with and struggle with. I mean, we have all kind of touched
24 upon this issue, previous speakers and myself, but squarely,
25 what kind of analysis do you need to help you in the direct

1 task of the decision? And I think this type of analysis,
2 this data, is required to look at how much NO_x is coming from
3 future CHP and vs. all sources and in different air basins.
4 And what are the ones you can squeeze? I mean, there was an
5 article in the Los Angeles Times at one time where President
6 Burke of the South Coast Board of Directors was quoted as
7 saying 80 percent of NO_x comes from mobile sources. And you
8 can draw your own extrapolations from that. So I think I
9 have kind of run through very quickly the points and I think
10 my recommendations of what needs to be looked at, what type
11 of analysis is acquired, I am -- I and the CHP community are
12 very interested and waiting for the other shoe to drop with
13 respect to the Air Resources Board, who is dealing with this
14 question on CHP under a cap and trade program, cap and trade
15 mechanisms. We advocate that combined heat and power be
16 rewarded for their greenhouse gas production, the fact that
17 they are much lower than the benchmark working standard
18 which is the combined cycle gas turbine central station
19 power plant. As to how that gets captured by the Air
20 Resources Board, I do not know, we are going to find that
21 out fairly soon, their workshop which is scheduled for next
22 Monday was postponed and we are waiting for that. And that
23 will conclude my quick presentation. Thank you.

24 COMMISSIONER BYRON: Very good. Thank you, Mr.
25 Wong.

1 MR. BINING: Our next speaker is Jeff Cox from
2 Fuel Cell Energy. He is on the WebEx.

3 MS. KOROSEC: We are opening the lines to see if
4 we can find out which caller he is, he is not identified by
5 name. So, Mr. Cox, if you are there, if you could let us
6 know?

7 MR. COX: Yeah, can you hear me?

8 MS. KOROSEC: Yes, we can. Great. Thank you.

9 MR. COX: Am I on the line here?

10 MS. KOROSEC: Yeah, go ahead.

11 MR. COX: Again, my apologies for not being there
12 this afternoon. I am speaking at another event down here in
13 San Diego simultaneous with this one, but I appreciate the
14 opportunity to visit with you today, and also wanted to
15 clarify something that we see quite frequently in the kind
16 of discourse as it relates to CHP, in California, in
17 particular. There has been a tendency in the past to
18 differentiate between fuel cell projects and CHP projects as
19 if they were two totally different scenarios. We have got a
20 total of 49 individual fuel cell power plants currently
21 deployed and operational in California, some of these are
22 stand-alone units, and others are grouped together as a
23 modular approach. But, realistically, with maybe one or two
24 exceptions, virtually all of these are operated as CHP
25 configurations, and I have got to over-simplify things here

1 a little bit, but just for reference for all the
2 attendees, the relationship we typically look at is with one
3 of the conventional combustion technologies, the
4 relationship between electricity and thermal output. You
5 know, typically you are going to get one unit of electricity
6 and two units of heat output vs. the fuel cell, that is
7 inverted, where we have got a few units of electrical
8 output, and one unit of thermal output. So in CHP
9 application, the fuel cells actually are a little bit more
10 focused on the electrical efficiency side and producing more
11 electricity with the same unit of input gas; but that has
12 still allowed us to pursue some very highly efficient CHP
13 opportunities. You know, you heard about one earlier that
14 we had as an early demonstration project at the L.A. County
15 Sanitation District. Again, my thanks to Mark McDannel for
16 his summary of our past performance out there. I wanted to
17 update the attendees on where we stand in comparison to that
18 project. You know, we have done a lot of things differently
19 in the application of fuel cell technology since the day
20 Palmdale Project was deployed for L.A. County. One of the
21 primary things we do when we operate on a renewable biogas
22 source is that we also pipe in natural gas to the fuel cells
23 as an emergency back-up source. One of the primary lessons
24 we learned from our experience in Palmdale was that the
25 digestive gas, itself, either coming from the digester or as

1 it is being prepared for usage in the digestive gas clean-
2 up system, can frequently be interrupted, unlike a
3 reciprocating engine, or some of the other combustion
4 technologies, the fuel cell really is adversely affected by
5 a sudden disruption, gasified. So in California, at least,
6 we insist on having natural gas as a back-up and we can
7 instantly switch over to that alternate fuel source as a
8 temporary measure while the digester gas clean-up system --
9 well, while the digester itself is being serviced, and that
10 way we can avoid some of the problems that L.A. County
11 experienced with the early demonstrations of their fuel
12 cell. Ultimately, though, that allowed us to demonstrate a
13 much higher level of availability, a higher capacity factor
14 for the fuel cells. We noticed that a few of the biggest
15 drivers for the fuel cell market here are the higher
16 conversion efficiency. For every unit of bio-gas or
17 renewable fuel, we are again able to produce substantially
18 more electricity for that same year and the fuel and, there
19 again, we do that with the lower emissions, as was noted,
20 and particularly the NO_x emissions that L.A. County had
21 displayed in a previous presentation, Eric's. So I think it
22 is a very good fit between conversion of biogas and
23 electricity, between those sources and the fuel cell, and
24 that is why we focus heavily in that market. Nevertheless,
25 we do see that there are a number of good natural gas-fired

1 opportunities in commercial industrial market where air
2 permitting issues have been a limitation. Again, we are --
3 had a situation right now where we have CARB '07
4 certification on natural gas, on all of our products here in
5 California; we are going through the process to certify our
6 digester gas, to have the same exemption from your permits,
7 and my guess is there is a little bit of an advantage to
8 overcome some of those barriers that are out there and have
9 been identified with regard to these emissions limitations.
10 And I want to pass it on to the next panelist and provide
11 more time at the end of the presentation for questions.

12 COMMISSIONER BYRON: Mr. Cox, thank you very much.
13 We appreciate your being able to join us.

14 MR. BINING: All right, our next panel member is
15 Robert Byron from from UTC. He will talk about fossil gas
16 fuel cells.

17 MS. KOROSEC: So can we go ahead and open up the
18 lines and see if Mr. Byron is on the line? Mr. Byron, are
19 you there? Apparently, he has not been able to join us.

20 COMMISSIONER BYRON: That is all right, one Byron
21 is enough.

22 MR. BINING: All right, we can move to the next
23 panel member, David Schnaars from Solar Turbines, and he
24 will talk about some technical challenges of gas turbines of
25 larger size.

1 MR. SCHNAARS: Thank you, Avtar. As I discussed
2 earlier, CHP, whether from gas turbines, reciprocating
3 engines, fuel cells, is a fairly readily deployable
4 technology, and many of the challenges that CHP
5 installations face come from other areas, other than the
6 technical arena. But that being said, there are always
7 things being done on the technical front to improve the
8 product and maybe I can discuss a few of those.

9 First of all, in this state, just about every
10 installation involving a gas turbine, whether in CHP or not,
11 requires selective catalytic reduction in the after-
12 treatment of the exhaust, and often this technology is not
13 attractive to some of the end users due to the ammonia that
14 has to be moved around and dealt with, so one area -- one
15 technical challenge would be to possibly develop a more
16 environmentally friendly re-agent, a means of catalytic
17 reduction to make these installations more palatable.
18 Secondly, in a combined heat and power installation, at
19 least in the case of gas turbines, the emissions from heat
20 recovery, steam, or waste recovery, that unit is fired, are
21 higher than what you would get out of the turbine exhaust
22 itself because the turbine combustion system is generally
23 more advanced in that you would find in a duct burner, in a
24 waste recovery unit, so again there are some technical
25 advancements that could be made for those burners to reduce

1 the criteria pollutant emissions found in those devices.

2 Instead, if you say, "Well, why don't we just deploy these
3 CHP units without firing the duct burners," then you are
4 foregoing the optimal efficiency that you might get from the
5 waste heat recovery, or from the entire CHP system; and in
6 so doing, you would be going for less than optimal
7 efficiency, which would equate to less than maximum
8 greenhouse gas emissions reduction. So you have got a bit
9 of a trade-off, not unlike the one that Eric was talking
10 about, although it is slightly different. But you want an
11 ideal CHP installation, as we have heard earlier today, that
12 wants to follow the thermal load and needs the ability to
13 adjust its thermal output to do so, and so you probably need
14 to allow for the firing of that unit for this load
15 following, and therefore reducing the criteria pollution
16 emissions on the WHR use side, might be an area of focus.

17 If you look strictly at the gas turbine and you
18 seek to optimize its simple cycle efficiency, so that it can
19 then participate in a combined heat and power installation
20 in an optimal way, you may, in reality, actually sacrifice
21 some of the heat available from the gas turbine exhaust
22 because, in trying to optimize the gas turbine, if, for
23 example, you recuperate the cycle, and you are using some of
24 the heat that might be used to meet the thermal loads for
25 turbine efficiency, and therefore limit the range, though it

1 is a thermal range, in which you could apply that product.

2 And, finally, if you look at the current level of
3 NO_x emissions from gas turbines, which state-of-the-art
4 varies on the size of the turbine, but it probably would be
5 generally agreed by most manufacturers that we are pretty
6 close to the limit, available from what is known in the
7 industry as dry load NO_x technology, or pre-mixed technology,
8 that, again, that limit varies from the size of the turbine,
9 but it is probably pretty close to as good as we can get
10 with that technology, and other things have been looked at
11 and various manufacturers have programs and progress, but
12 there is not a clear path to the next generation of NO_x
13 emissions, so that is another area where there might be some
14 room for technology to get funding. Thank you.

15 MR. BINING: Thank you. The next speaker is from
16 Tecogen, Bill Martini. Tecogen is a company that, in fact,
17 is a fleet system and they have done a number of projects in
18 California, and Bill can talk about from complete system
19 point of view.

20 MR. MARTINI: Are you able to hear me?

21 MR. BINING: Yes.

22 MR. MARTINI: Great. I do not know if you would
23 be able to slide up a couple slides, this was the last one.
24 Very good. I am going to let you be my voice remote here.
25 Thank you for including me today. We wanted to speak today

1 on behalf of various models of CHP systems, those less
2 than 500 Kilowatts, and an earlier speaker mentioned that a
3 big portion of future CHP growth is going to come from small
4 systems; well, we are the very bottom edge of the pyramid.
5 Next slide, please. As you can see, the potential
6 greenhouse gas reductions are quite huge because of the type
7 of customers who are going and have good thermal loads,
8 typically nursing homes, schools, community colleges,
9 apartment buildings, hospitals, and so on. A flip side of
10 being small is that, to have viable projects, everything has
11 to be standardized, and the types of end users we are
12 dealing with are fairly unsophisticated, not energy nerds
13 like the rest of us, and so you start plopping five 50-page
14 contracts on their desks and ask for four different types of
15 certifications, the monthly reporting, and you name it, they
16 will quickly wither and lose interest, and go away. So
17 keeping it streamlined is critical for this far edge of the
18 CHP business. Next slide, please.

19 That is the sample facility at a community college
20 in the Bay Area. You can see the silver part is the
21 catalytic converter, and the black part is the heat recovery
22 on exhaust, but you can see there is a standardization that
23 is required to make a project like that work, now impeding a
24 swimming pool. Next slide, please.

1 I would say, if we had to compare the technical
2 challenge portion of this with the market challenge portion,
3 I would say that the technical part is the less critical for
4 us. The technology is fairly advanced after 25 years,
5 especially with the new product that was partially supported
6 by the CEC, the inverter-based engine driven CHP module. A
7 lot of the technical difficulties seem to be addressed.
8 Back-up power is accessible, the low emissions, although
9 that envelope keeps getting pushed, it is a fairly
10 practical, serviceable drive. That being said, there are
11 still always tweaks around the margins in terms of
12 maintaining emissions performance at all times, making it
13 not be a deal killer in terms of maintenance costs, you
14 know, developing new Internet-based controls interfaces, the
15 [inaudible] interfaces for finding new applications for air-
16 conditioning, as an earlier speaker mentioned, and finally,
17 always refining the integration with the systems on-site to
18 keep installation costs down because all these systems are
19 payback driven. And so you have always got to be trying to
20 kind of push that. Next slide, please.

21 This is the last slide. I just wanted to say
22 again that I think the biggest problem for a small CHP is
23 the degree of complexity that makes adoption difficult. I
24 would say our growth over time has mimicked what you saw
25 earlier, a big clump of systems that went out in the mid-

1 '80s, a lot of them still running, and then market
2 activity ever since has been smaller, and I would say
3 activity has shifted out of California and is more heavily
4 focused in the Northeast. And it is for all the reasons
5 that have been addressed. I think, in addition, there is
6 still some lingering interconnection issues in California.
7 The CEC had a very helpful role for a long time with Rule
8 21, and electrical interconnection, which can just break a
9 small project. But that certification process is sort of
10 defunct, except for solar inverters and it has left us a
11 little bit at the will of utilities again, which is quite a
12 step backwards. So that is one thing that we are hoping at
13 some point to see some help from the CEC on.

14 Finally, I just wanted to say that I think
15 California has had good intentions to promote efficiency,
16 but one way it has done it has been by adding so much
17 complexity that a very unlevel playing field has been
18 created for different DG technologies, and so it is always a
19 scramble to try to stay in the game, and the pile of forms
20 that have to be filled out for a small user just have gotten
21 worse and worse. And so I think there is a need to maybe
22 step back and just rationalize what the priorities are in
23 terms of greenhouse gas emissions reductions and economic
24 productivity for the state and these very small users that
25 do not have a lot of other options. So thank you very much.

1 COMMISSIONER BYRON: Thank you, Mr. Martini.

2 Thank you for being able to join us.

3 MR. BINING: Yeah. This completes our
4 manufacturers group. And the next group is of CHP
5 customers, and we have our first speaker here from Sierra
6 Nevada Brewery, Cheri Chastain.

7 MS. CHASTAIN: Thank you. Thank you for having me
8 here today. So I was asked to come in and give our
9 perspective on having had a CHP for several years. We have
10 four fuel cell units, or fuel cell energy units. All three
11 of them now are 300 Kilowatts, so a total of 1.2 Megawatts,
12 and they are coupled with a heat recovery system that is
13 producing steam that we are recycling back into the brewing
14 process. Brewing requires a tremendous amount of heat, so
15 having the added benefit of heat recovery and having a
16 fairly constant supply of it, has been very beneficial for
17 us. We installed them in 2004, they were commissioned in
18 '04, and we took ownership of them in late 2006. We took
19 advantage of some rebates and some tax credits and some
20 incentives, we got a rebate from PG&E through the SGIP. We
21 also have the 30 percent federal tax credit and, at that
22 time, there was a Department of Defense grant, so it was
23 available, so we got some funding from there. So that
24 brought our costs down tremendously, our out-of-pocket
25 costs, which made the economics of this system much more

1 feasible for us to handle. At the time, we were
2 estimating about a six or seven year payback and we are
3 still currently looking at the same payback period, about
4 six or seven years.

5 The efficiencies of fuel cells has been -- they
6 have met all of their contractual agreements, operating fuel
7 cell units themselves are anywhere from 45 to 50 percent
8 efficiency, but with the heat recovery unit, it adds another
9 15 percent, so they are operating in the 60 to 65 percent,
10 or so, range of efficiency. I think one of the areas that I
11 have heard a lot today, and I would definitely like to echo
12 that is that, with these types of systems, you definitely
13 need other applications where you need power, a constant
14 supply of power, and heat at the same time, constant 24/7,
15 365 days a year.

16 But then, also, another comment that was made
17 today, and I am forgetting who made it, but the variation in
18 temperature is also very important. If you are using the
19 heat for heating purposes in, say, where we are at in Chico,
20 California, we do not have a need for that heat during the
21 summertime, so using it for brewing is obviously a great
22 option for us, but if it were in an application used for
23 heating within a building, say, it would not work out so
24 well.

1 Something that has been mentioned a lot today,
2 and I would also just like to touch on it, is the greenhouse
3 gas emissions from the fuel cells. The NO_x, we have actually
4 not measured it, so that was interesting to hear Mark talk
5 about that today. But something that I think is lacking in
6 California is some sort of protocol, or some sort of
7 standardized way to report greenhouse gas emissions for a
8 fuel cell installation, or even a CHP installation, in
9 general. Sierra Nevada is in a number of the California
10 Climate Action Registry and also The Climate Registry, TCR,
11 and I have had to re-verify my emissions twice because
12 nobody really knows what to do with an installation like
13 this. So I was told one thing one year, reported it that
14 way, and then was told a different thing the next year, and
15 now I am on a third difference of opinion here. So I think,
16 as businesses and organizations are starting to report their
17 greenhouse gas emissions and start holding themselves
18 accountable for this, and get credits for their reduction
19 efforts, some sort of protocol or standardization needs to
20 be developed. I cannot keep changing it every year. Along
21 those same lines, our fuel cell system is actually,
22 according to the California Climate Action Registry, a
23 source of stationary combustion, which, if you are trying to
24 go to fuel cell installation in, say, the South Coast Air
25 Quality Management District, you are going to have a very

1 hard time placing something that is classified as a
2 stationary combustion. So there are a lot of questions yet
3 to be asked, and a lot of answers yet to be given as far as
4 the greenhouse gas accounting and actual reporting.
5 Testing, you know, is no problem, but when you are actually
6 trying to report it, that is a whole different story.

7 I think, in general, fuel cell technology has come
8 a long way, especially since we have had the units. We had
9 units probably close to what Mark had down in L.A. We did
10 try to run biogas in our fuel cell system, we have a waste
11 water treatment plant on site with an anaerobic digester and
12 we are recovering our biogas, and we tried a system to run
13 it through our fuel cells. At this point, it has been
14 unsuccessful, so we are currently recovering the biogas and
15 running it through our boilers. It was not a problem of gas
16 quality, trying to run the biogas through the boilers, there
17 was absolutely nothing wrong with the quality, there were
18 two main problems, one of them was the collection system,
19 and the logic and the controls that were installed in that
20 collection system. It was very over-complicated, I think,
21 and there were a lot of control errors that caused just too
22 many issues for the fuel cells. The other problem is
23 production. Our brewing operation dictates the production
24 of biogas, and the brewing production ebbs and flows through
25 the day and through the week, and the fuel cell is like a

1 very constant, steady pressure, steady flow gas to them,
2 so it was not -- and it has not worked out yet for us, we
3 have not given up hope, but at this time it is not
4 functional for us. With that said, I do think that fuel
5 cell technology, and specifically fuel cell energies
6 technology, has come a long way. I feel like I have learned
7 a lot from our installation and a lot from some of the
8 earlier installations. I think there is still more to be
9 learned and still more little bugs that need to be worked
10 out. Our system is not as good as some of the newer
11 installations that they have come out with, so you know,
12 again, I cannot speak to the newer technology and how far
13 exactly they have come, but I have talked with other people
14 who have them and it seems like they have made a lot of
15 improvements in their technology. Thank you for having me
16 here.

17 COMMISSIONER BYRON: Ms. Chastain, you seem to be
18 a very knowledgeable end use customer around the use of fuel
19 cells. I appreciate very much your being here for the day,
20 and we are privileged to be able to have you. I suspect, I
21 would say, you have a day job, as well. With regard to your
22 comment on the reporting, I do not think this has been
23 worked out completely yet, and we have made some
24 recommendations in our Joint Recommendation with the PUC, to
25 the ARB on how they should handle CHP reporting. If you

1 have the time, I really encourage you to speak out
2 strongly in this area because you are one of the few
3 customers that can really provide some input, and we should
4 listen to it, government should listen to it very carefully,
5 because we are not trying to make this difficult, we are
6 trying to get the accounting correct. I also note my
7 personal observation that your product does emit CO₂ --

8 MS. CHASTAIN: Correct.

9 COMMISSIONER BYRON: Yes. And although we do not
10 endorse products or companies at this Commission, I would
11 certain endorse all those that are interested in CHP to
12 consider the product differentiation that you offer, and I
13 will do my part. Thank you for being here.

14 MS. CHASTAIN: Thank you.

15 MR. BINING: The last speaker from CHP customers
16 group is Gordon Watson from Hitachi Global Storage
17 Technologies. I hope he is also on WebEx.

18 MS. KOROSEC: He is on the line, yes. Mr. Watson?

19 MR. WATSON: Yes. Can you hear me?

20 MS. KOROSEC: Yes, we can.

21 MR. WATSON: Okay, good. I am a Flight Mechanical
22 Engineer at Hitachi Global Storage Technologies in San Jose,
23 and we invented the [inaudible] drive here when IBM was a
24 plant. The plant was built in 1957 and we have a fairly
25 large boiler plant where we have steam produced for heat

1 process, scrubbers, and humidity control. The utility
2 plant has five boilers, which are between 18,000 and 36,000.
3 The current load is somewhere between 30,000 and 50,000
4 pounds per hour. We had one boiler retrofitted in November
5 of 2008, on the 36,000 pound per hour flare, and with an 80
6 kW micro-turbine. And since we installed it in 2008, we
7 have probably saved on the order of \$16,000 in electrical
8 and even gas costs. It has the potential to save us \$65,000
9 per year. The system has had several problems unrelated to
10 the micro-turbine and we have received a new burner micro-
11 turbine and a gas compressor, but we have had problems
12 because the boiler is 20-years-old, and we had a severe
13 problem with vibration on the side walls of the boiler,
14 caused by, we think, the new burner, it is a very low NO_x
15 burner. And I guess one of the characteristics of that
16 particular burner is vibration, the walls were not designed
17 for this new burner, so that had to be stiffened and fixed,
18 so it certainly was not a show stopper, but it caused some
19 delays when we could not run the micro-turbine, or the
20 burner.

21 In addition, we have had problems with the damper
22 on the forced draft fan, and they are very very poor dampers
23 in the first place, we have found, I guess in commercial
24 grade boilers. So that currently still is a problem and we
25 are working to solve that, probably by putting a BFD. But

1 the bottom line is, I think we are glad to be part of an
2 experiment, and it certainly did not cause us any problems.
3 We think we have learned a lot. We have got an improved
4 boiler. We have saved some money in electricity. And we
5 are looking forward to saving the \$65,000 per year in gas
6 and electricity that we should be able to achieve, and we
7 are going to continue working on that. So, unless there are
8 other questions, that is all I have to say.

9 COMMISSIONER BYRON: Well, that was very short.
10 Mr. Watson, a couple of thoughts come to mind. How is it
11 that you calculate your savings potential that you are not
12 achieving?

13 MR. WATSON: Those are calculated by the vendor
14 and it was just simply based on the gas savings, not on
15 electricity savings that we would achieve on this project.

16 COMMISSIONER BYRON: Well, I suppose another way
17 you could achieve more is we could ask the local utility to
18 raise your electric rates, that might --

19 MR. WATSON: Yeah, that is one unfortunate thing
20 about our site, is we have very good electricity rates
21 because we have a back-up turbine right now. But we do have
22 low rates, and that hurts all of our energy projects.

23 COMMISSIONER BYRON: Mr. Watson, thank you very
24 much for being with us. I hope you will stay on the line

1 because I think we are going to go to some public comments
2 and questions at this time. Is that correct?

3 MR. WATSON: I will be happy to stay for a while.

4 COMMISSIONER BYRON: Thank you.

5 MS. KOROSEC: Yes.

6 COMMISSIONER BYRON: Is that all right, Mr.

7 Bining? Should we open it up to questions, or do you have
8 something else you want to do?

9 MR. BINING: Yeah.

10 COMMISSIONER BYRON: Go right ahead.

11 MR. BINING: I just want to interject one more --

12 COMMISSIONER BYRON: Oh, you have someone else on
13 the line?

14 MS. KOROSEC: Well, we wanted to check one more
15 time to see if Mr. Byron is on the line. No, he is not.

16 MR. BINING: All right, then this completes our
17 panels presentations and the floor is open for the public
18 comments on this part of the presentations. Any comments
19 from the floor?

20 COMMISSIONER BYRON: All right, I hope our
21 panelists will stay. We will just transition into a public
22 comment and question and opportunity period, so if you have
23 a question for the panel, or any other speakers, that is
24 fine; or, if you have a comment, this would be the time to
25 do it.

1 MR. NICKESON: Yeah, hi. My name is Bob
2 Nickeson and I am from a company, Alzeta in Santa Clara.
3 And it is a question rather than a comment and it is sort of
4 directed at David because he spoke the most about some of
5 the emission technologies for NO_x reduction. I just
6 wondered, because Alzeta is in the lower NO_x business and has
7 done some work in a couple of technologies for duct burners,
8 how valuable, say, an ultra low NO_x duct burner technology
9 would be to systems, for CHP systems, if you thought that
10 was a very valuable technology to pursue?

11 MR. SCHNAARS: Yeah, I -- certainly, being able to
12 lower the NO_x emissions of a CHP system, or even a gas
13 turbine in simple cycle is valuable. It is an effort that
14 my company has been pursuing since it started making
15 turbines, and all of our competitors are pursuing. And as I
16 mentioned, Bob, we are -- the industry is at a point where
17 we need to start looking at what new technologies might be
18 available because ones that are deployed, commonplace now,
19 are pretty close to the limit of what they are going to be
20 able to do. So we are definitely open to looking at new
21 technologies. Where the difficulty, I think, comes in is
22 that these combustions, even the current drive on NO_x
23 combustion system that is widely deployed, was not a
24 technology that was readily adaptable to current day as it
25 existed before its deployment, it was some considerable

1 modification that needed to be made to the combustion
2 system, and a number of new issues had to be dealt with.
3 The same is going to be true of, I imagine, if we try to
4 tackle some other technologies, they just do not plug into a
5 gas turbine, and we are going to have to modify the turbine,
6 it is going to affect other areas in the turbine, and so
7 there is going to need to be a combined effort between those
8 developing a new combustion process and the actual turbine
9 manufacturers, themselves.

10 COMMISSIONER BYRON: Very good. And I think Mr.
11 Wong's point earlier merits repeating, and that is I think
12 he used the word "squeezed," how much more are we going to
13 squeeze this particular industry, given the benefits
14 associated with what we are trying to do. So we need to
15 take a more integrative approach here, as well. And I know
16 that there has been a lot of companies that have come and
17 gone, efforts to reduce NO_x, and I agree with you, I think we
18 really are currently at the limit. There is just -- there
19 is a lot of nitrogen in the air, and it has to go somewhere,
20 so, again, thank you for your comment. Mr. Wong, did you
21 want to add anything to that? Okay, thank you. Ms.
22 Burgdorf.

23 MS. BURGDORF: Hi, Marci Burgdorf with Southern
24 California Edison. I just wanted to make a couple points
25 from a utility perspective. I appreciated hearing all of

1 the case studies and things that are happening in all of
2 the other utilities, POUs, and particularly appreciated the
3 study that was done by ICF, that was very helpful to have
4 gone through that, as well as the study that was done by the
5 staff here. And I want to reiterate the importance that we
6 make in any of our comments, and that is the importance of
7 having efficiency and operating standards, so that CHP can
8 serve as an emission reductions measure. And I do agree
9 with Mark Rawson, who mentioned that, if CHP is done the
10 right way, that it can reduce GHG emissions if it is
11 designed correctly, and I would have to agree with that
12 statement. So we continue in our comments to advocate that
13 there are some benchmark and some efficiency standard that
14 this state has and ensures that we are accomplishing the GHG
15 goals and the environmental goals in the state. It is an
16 important part of AB 1613, we heard very briefly about that
17 today, and we are very excited to be part of providing some
18 of those additional comments. Additionally, Ms. Kahl talked
19 a little bit about the contracting options or, I guess, lack
20 of contracting options, for CHP. And in addition to selling
21 into the market, CHP systems with Southern California Edison
22 also have a couple of other procurement options. We do have
23 power procurement solicitations for new generation, we do
24 have a request for offers for CHP generation, or in
25 generation, and if a CHP system is renewable, it can

1 participate in any of our renewable solicitations or other
2 renewable contracting opportunities. So, for example, we
3 have the 1.5 and under Megawatt feed-in tariff for
4 renewables, so that would be another option for them to
5 participate. Thank you very much.

6 COMMISSIONER BYRON: Thank you. Mr. Rawson.

7 MR. RAWSON: Mark Rawson from SMUD again. I
8 wanted to actually build on her comments about performance
9 monitoring, and also reflect a little on your comments about
10 your experience on trying to quantify the greenhouse gas
11 emissions. The Energy Commission has done a lot of good
12 work in partnership with ASERTTI, and Department of Energy,
13 development of standardized protocols for monitoring
14 performance of distributed generation technologies. I think
15 that is a great place to start in terms of moving forward
16 with any kind of M&V on evaluating performance of combining
17 power projects. But, to echo your point about how
18 complicated it is as a customer, you know, we have seen that
19 same experience in our dairy digester projects, the few that
20 we have started here. For that customer to go through the
21 process of understanding what the greenhouse gas benefits
22 are of doing a combined heat and power project with biogas
23 on their own, would be formidable. And I applaud you for
24 trying to wade through that. You know, at SMUD, we have
25 invested a lot of dollars with those particular projects

1 ourselves, to help those customers work through
2 understanding how the new protocols on greenhouse gas
3 monitoring, etc., you know, work, because we are trying to
4 learn as the utility how that process is going to work, so
5 we can replicate those types of projects with other dairy
6 farmers, or other renewable projects throughout the state.
7 So I wanted to encourage you to, you know, leverage the
8 investments that the state has already made on standardized
9 protocols on just the efficiency and performance aspects of
10 combined heat and power, and try to help work out this issue
11 about using the protocols that have been developed by CCAR
12 or others, ASERTTI, as well, for greenhouse gas emissions.
13 But that is an area where customers and utilities need help
14 to understand how all that stuff works. Thank you.

15 COMMISSIONER BYRON: Thank you. Any other
16 comments or questions? Please.

17 MR. MCCOY: Thank you. My name is Patrick McCoy.
18 I am with the Department of General Services, State of
19 California, currently the Program Manager for the Solar
20 Power Purchase Program. Although it seems like anything
21 that has to do with distributed generation comes across my
22 desk, I know Bob is not here, but I certainly would like to
23 sympathize with Bob Marshall. I, too, have problems with
24 DGS, even though I work with DGS. But I would like to make
25 several comments --

1 COMMISSIONER BYRON: There is a public record
2 here, you know?

3 MR. McCOY: I know. I realize that. Hopefully it
4 will motivate somebody to do something. I would like to
5 advocate -- to make three points here. I would like to
6 advocate for -- I think it was mentioned here previously --
7 some sort of third-party review, or verification when it
8 comes to CHP systems. Back when SGIP first started, we did
9 install several systems that some of us engineers protested
10 because we did not believe that there was any adequate
11 calculations given to thermal matching and, sure enough,
12 those projects were a dismal failure. And it is interesting
13 that, a lot of times, successful projects are discussed, but
14 I am much more interested in the failures because, out of
15 the failures, I think we can learn a lot more, and we
16 certainly have. So the review and the verification is going
17 to be important for us, especially for performance. Our
18 good friends at the Department of Finance, who does have a
19 hand in approving our projects, really have pretty stringent
20 demands upon us in terms of not only demonstrating
21 performance, but demonstrating that, if we are implementing
22 these systems for savings, that the savings actually
23 materialize. And a lot of times, I hear companies, system
24 developers and integrators, talk about savings, and I really
25 question if they really know what they are talking about, or

1 if it is just a marketing pitch. So some sort of third
2 party review would certainly be helpful here. Leading into
3 that, then, is my second point, where I do not know if it is
4 protocols, or standards, it certainly is a technology, but
5 the notion of monitoring, metering, and verifying the
6 delivery of thermal energy. That was certainly one of the
7 failure points in the combined heat and power systems that
8 we have installed, and it has also been very problematic for
9 some of the other large third-party co-gen systems that we
10 have at the facilities. Typically, we are the steam host
11 and the third-party co-gen in selling the power to the
12 utilities; but, just to give you an example, on one of the
13 third-party co-gen projects, as a result of a -- it was a
14 rounding error, we had to bill them for an additional \$4
15 million. I do not know how much we collected, but it was
16 something to that tune. It had to do with a metering error.
17 So the notion is that, inaccurate metering can quickly
18 accrue potentially large, you know, deficits in terms of
19 which side of the ledger are the benefits accruing to,
20 because the metering problem could have been the other way
21 around, and the third party themselves could have been
22 losing revenue in that regard. So the metering and
23 monitoring and the verification of the thermal energy, I
24 think, is important. The last point I would like to make as
25 a representative of a large public sector entity is, you

1 know, funding, or lack of funding, lack of available
2 funding is very problematic for us in terms of pursuing
3 anything like combined heat and power, therefore, we are
4 going to rely upon public private partnerships for the
5 foreseeable future. The Solar Power Purchase Program is
6 predominantly a public private partnership, a third party
7 power purchase agreement type business model. And I think
8 that anything that we do in regards to combined heat and
9 power, to meet the policy goals and objectives and, of
10 course, the mandates under AB 32, will be implemented under
11 a private public partnership type of an approach. What that
12 means is that we have an additional constraint that I am not
13 quite sure how to deal with. I do not think it is within
14 the scope of this particular proceeding, but a lot of public
15 sector entities finance their buildings and facilities with
16 leased revenue bond finance, or tax-exempt bonds, and a lot
17 of problems occur right there. So I just wanted to make
18 this as a matter of record that, I know there is a lot of
19 industry and utility and manufacturers here, that it is a
20 problem. It is tough for us to manage and deal with. And
21 certainly, we internally at the Department of General
22 Services and the Governor's Office, are working on this
23 issue because it could be very prohibitive in terms of us
24 achieving the goals as outlined in AB 32, as long as we
25 pursue the public private partnership type of financing for

1 these systems. That would also include the monetization
2 of these -- I will call them ecstringic values -- the
3 greenhouse gas reductions, whether they be cap and trade.
4 It is very important for us to be able to, once again, be
5 able to clearly demonstrate to the Department of Finance
6 that this is actually a) real, b) it is verified, and c) if
7 there is a revenue stream coming from somewhere, that it be
8 clearly identified and manageable within how we have to
9 manage our business. So it is an important consideration.
10 We have a tough time convincing people. For example, the
11 renewable energy credits with the solar pv systems, unless
12 we are able to clearly monetize those, establish a market
13 that is really transparent and liquid, the Department of
14 Finance just has a difficult time wrapping their minds
15 around it, especially when it does not translate into actual
16 money in the bank, you know, so... But anyway, those are the
17 points that I wanted to make in regards to this workshop.
18 Thank you.

19 COMMISSIONER BYRON: Mr. McCoy, thank you. Those
20 are very sophisticated comments and well thought through. I
21 appreciate your being here today.

22 MS. KOROSEC: Commissioner Byron, with your
23 approval, can we move to the WebEx and see if we have any
24 comments there?

25 COMMISSIONER BYRON: Sure.

1 MS. KOROSEC: Let's go ahead and open the lines.

2 All right, does anyone on the line have any comments or
3 questions?

4 MR. COX: Yeah, we have got one here.

5 MS. KOROSEC: All right, could you identify
6 yourself, please?

7 MR. COX: This is Jeff Cox again with Fuel Cell
8 Energy. I just wanted to go back and reinforce a point that
9 Bill Martini from Tecogen made in his presentation about the
10 important work of the Rural 21 Working Group, that the CEC
11 previously hosted. You know, I mentioned in my presentation
12 how many units we deployed here in California, and I want to
13 add that the vast majority of those probably would have
14 never been possible, had it not been for the Rural 21
15 certification program and the ability that that provided us
16 to circumvent some of the obstacles that we see towards
17 interconnection. And also, I guess, with Marci Burgdorf
18 there, my compliments to SoCal Edison. One of our most
19 recent projects, just to give you a demonstration of the
20 effect of the Rural 21 certification, was seen at the
21 Eastern Municipal Water District, it is a wastewater
22 treatment plant, it was a biogas fuel THP fuel cell
23 opportunity, but we submitted our application to SoCal
24 Edison for interconnection, and it came back approved in
25 three days. Three days for approval of an interconnection,

1 thanks to the Rural 21 certification that we carry. And,
2 again, I think the importance of that program cannot be
3 overstated.

4 COMMISSIONER BYRON: Very good, Mr. Cox. Ms.
5 Burgdorf stood and took a bow while you were talking. Also,
6 there were some folks in the room earlier that were very
7 much involved in the Rural 21 activities here at the
8 Commission years ago, and I do not see them any longer, but
9 I appreciate your paying tribute to that, as well. We have
10 had difficulty continuing to fund that here at the
11 Commission and, in fact, I believe that has moved in its
12 entirety over to the PUC. Of course, when we talk about
13 Rural 21, that is the Public Utilities Commission rural, and
14 we hope that they will continue to be active in that area.
15 Please.

16 MR. SEYMOUR: Curtis Seymour from the CPUC. I
17 just would like to make a point about that. We are
18 beginning to look at Rural 21, but the folks who were
19 working on it at the CPUC are new, so please come, contact
20 us, Curtis Seymour, I will make my information available to
21 folks, because we want to get that process moving along and
22 we need your help.

23 COMMISSIONER BYRON: Very good, Mr. Seymour, thank
24 you. I am sure there are a few folks here that will want to
25 talk to you before you leave.

1 MS. KOROSEC: Do we have anymore comments on the
2 WebEx?

3 COMMISSIONER BYRON: All right, we did not mean to
4 foreclose any other comments here from the public. I would
5 ask one last time if anyone has any comments.

6 MR. SCHNAARS: Commissioner, I would just like to
7 ask Cheri a question. You said that you tried to use the
8 biogas from your process in your CHP system, but the entire
9 [inaudible], did you ever give any thought to lending the
10 biogas and natural gas, and make some more steady stream?

11 MS. CHASTAIN: The biogas was blended with natural
12 gas constantly. It was covering -- it had the potential to
13 cover about 13 percent of our total consumption within the
14 fuel cell, so it never had the potential to cover 100
15 percent, it always ran out of blend.

16 COMMISSIONER BYRON: Thank you. Well, I think we
17 may be here at the close, then. If I could, I would like to
18 offer some closing comments. I hope you could tell, but I
19 was very impressed today with the content and the
20 presentations, the comments that we have received in today's
21 workshop, I think particularly I am very impressed with
22 those who are working so hard to overcome all the barriers
23 that the state has put up to combined heat and power. And I
24 would like to thank some of our end use customers and their
25 representatives that are here today. Going back to the

1 earlier presentations with regard to the market studies, I
2 think they are very well done, although they are not as
3 optimistic as I would like to -- as I would hope they might
4 be; nevertheless, I think it speaks to the independence of
5 those analyses. The assumptions, we know, are extremely key
6 and I want to make sure that we make every effort to resolve
7 the input from some of the folks that spoke here today in
8 how that report finishes in the final results. Again, those
9 are forecasts. I would certainly comment that the PUC and
10 elsewhere, that these numbers should not be used as caps or
11 negotiating tools in contracts with the CHP industry; these
12 are best efforts at forecasts. I think we can tell the
13 economic potential and the technical potential are quite
14 different and there is a big spread between the two. In
15 fact, that leads me to wonder what the difference would be
16 in that actual forecast if we were able to think outside the
17 regulatory lines just a little bit, as some of you have
18 demonstrated here in your presentations today. If all
19 parties were interested in serving the customer needs and
20 working from the perspective, "How can we make CHP a
21 successful market opportunity," I think that forecast might
22 look a little bit different than it does. Clearly, the
23 economics in CHP are not the only factor. I look back to
24 the examples that we got from some of our municipal or
25 publicly owned utility representatives here today. I was

1 struck by the alignment of their corporate goals. I
2 cannot read my own writing, I apologize. I was struck with
3 the alignment of their corporate goals with those energy
4 policies of the state, and the interest in meeting
5 customers' needs. There is a stark difference there,
6 certainly, with the investor-owned community of utilities
7 who have slightly different interests. So I would really
8 like to see us, instead of arguing that customers could be
9 harmed by the cost of CHP, that we really start looking at
10 CHP as a means of lowering rates and greenhouse gases, and
11 as a way of getting others to invest capital in the
12 generation market, rather than that being put on the burden,
13 or on the backs of rate payers. It is extremely interesting
14 to me that in a municipal utility, in the publicly owned
15 utility sector, that CHP projects can work, given that their
16 average rates are about 40 percent lower than those of the
17 investor-owned utilities. And I am going to go just a step
18 further on that because I think it merits some thought here.
19 You know, it does not seem all that long ago that I
20 certainly remember in the electricity sector we had a great
21 deal of difficulty convincing utilities about the benefits
22 of renewables and energy efficiency and now reducing
23 greenhouse gases. But certainly in this state, that being
24 California, that fight is over. And we now embrace
25 renewables and greenhouse gases and energy efficiency as the

REPORTER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF,

I have hereunto set my hand this 30th day of July, 2009.



Peter Petty CER**D493