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# PG&E Comments on Mar 21 Workshop on 2022 Code Compliance Opportunities

Additional submitted attachment is included below.



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April 26, 2022

California Energy Commission Dockets Office, MS-4 Re: Docket Number 22-BSTD-01 715 P Street Sacramento, CA 95814-5504 Docket@energy.ca.gov

## RE: Pacific Gas & Electric Comments on the 2025 Energy Code Compliance Tools Staff Workshop (Docket Number 22-BSTD-01)

Pacific Gas and Electric Company (PG&E) appreciates the opportunity to comment in response to the California Energy Commission's (CEC) 2025 energy code compliance tools staff workshop held on March 22, 2022.

PG&E applauds the CEC's efforts to assess energy code compliance barriers and identify solutions. Gaining direct feedback from market actors who must implement the State's codes and standards and working with industry to implement viable solutions is key to realizing our collective energy savings and decarbonization goals.

PG&E's comments focus on how the Codes and Standards Compliance Improvement Subprogram (Energy Code Ace) is responding to the concerns discussed during the workshop. PG&E invites the CEC and other industry partners to consider how we might work together to implement and augment the following solutions that address each panel's concerns:

Issues Voiced per Panel and Energy Code Ace Solutions at a Glance

Panel	How to Resolve Issues Voiced	Solutions Provided by Energy Code Ace
1: Designers	Help ensure designers understand the current code, have the skills to facilitate an integrated design process, and are spending a minimal amount of time documenting compliance.	<ul> <li>Role-based training for architects and energy consultants</li> <li>Live modeling demonstrations</li> <li>Certified Energy Analysts (CEA)</li> <li>Fact sheets for energy consultants to educate clients</li> <li>Reference Ace to quickly navigate energy code language</li> <li>Virtual Compliance Assistant (VCA)</li> <li>Q&amp;Ace (Provides help in 24 hours)</li> </ul>
2: Authorities Having Jurisdiction	Help building departments expedite permits and make it faster and easier for plans examiners and building inspectors to perform their	<ul> <li>Role-based training</li> <li>Checklists to guide key tasks</li> <li>Fact and trigger sheets to educate customers</li> <li>Reference Ace to quickly navigate code language</li> <li>Forms Ace to identify applicable forms</li> </ul>

	energy code enforcement responsibilities.	<ul><li>Dynamic forms and VCA to verify that inputs comply</li><li>Q&amp;Ace</li></ul>
3: Installers	Empower installers with the code knowledge and job aides that automate key compliance tasks.	

The following pages feature illustrative examples of Energy Code Ace solutions that apply to each panel's comments. Please refer to <a href="https://www.EnergyCodeAce.com">www.EnergyCodeAce.com</a> for more information.

Panel 1: Energy Code Ace provides support needed to facilitate an integrated design process and minimize the amount of time required to document compliance

Training is specifically designed to support the tasks that energy consultants, architects, lighting designers and modelers perform and is provided in numerous formats.

These screen shots illustrate some of our Title 24, Part 6 Essentials for Architects and Designers course materials.

This course is designed to provide architects and designers with the knowledge and skills needed to perform key tasks associated with nonresidential Title 24, Part 6 building energy efficiency compliance - and to more effectively communicate compliance options and requirements to builders and clients.





## After successfully completing this course, participants will be able to:

- + Identify changes to the Energy Code in the 2019 code cycle.
- Identify required permits and forms applicable to architects.
- Identify differences between new construction, additions, and alterations.
- Determine when commissioning is required and identify what is required.
- Navigate a compliance process map from project inception to completion of construction.
- Identify the requirements for opaque envelope, fenestration, solar ready, and daylighting.
- Evaluate how a design's energy efficiency could be further improved.

**Directions** Project 1B-1 **Initial Design** Starting with the basic plans for Winchester Way, your group will Meeting create your own version of the project throughout the class. **Breakout 1**  To begin, choose which member(s) of your group will play the following roles (you will keep these roles throughout the class): Client (will determine project scope/location, energy goals, and budget) Energy Consultant (supports project scope, envelope details and compliance option choices) → Architect (working with Client and Energy Consultant, develop project design for envelope details, schedule and coordination) Next, establish the project's occupancy/function type(s), and where the project is located, per the Client's parameters. Finally, determine the project's energy goals (meet minimum compliance / LEED / ZNE / Calgreen Tier 1 or 2 / other). Time: 15 Minutes

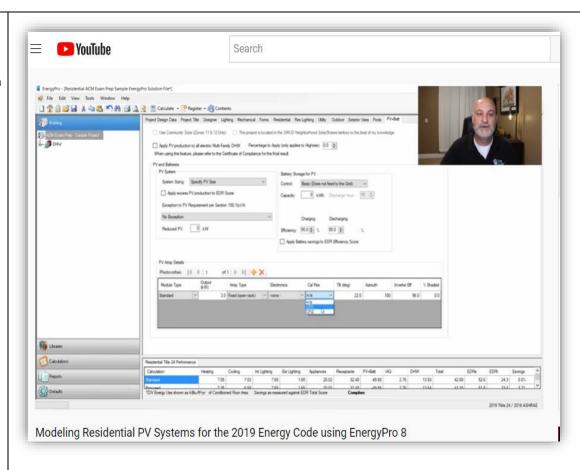


### Collaborative Decision Making



- Determine early on what design features do NOT meet Prescriptive requirements so that the other design professionals can work together on solutions.
- Multi-disciplinary teams are more effective at brainstorming innovative solutions.
- Be open to suggestions, and actively solicit input.
   Even if you don't implement their exact idea, it may spark an innovative idea of your own.

Code and Coffee modeling demonstrations are available on You Tube for a variety of project types.



CEAs can be incorporated into the integrated design process.

Per www.CABEC.org/cea, here is a description of the CEA program:

#### What is a CEA?

Certification as a CEA signifies that a consultant understands the California Building Energy Efficiency Standards (Title 24, Part 6) and has an understanding of broader energy efficiency issues, is committed to providing quality service to clients, and that he/she has made a commitment to conduct business in an ethical fashion. Because CEAs have also make a commitment to ongoing educational requirements, attending advanced industry training puts them on the cutting edge.

Certified Energy Analysts (CEAs) are individuals who have demonstrated their mastery of the Residential and/or Nonresidential California Energy Standards through the following steps.

- Pass the appropriate two-part (Multiple Choice and ACM Modeling) CEA Exam for Residential and/or Nonresidential.
- 2. Have verified experience and/or education and other certifications related to Title 24 compliance work.
- 3. Participate in a Professional Practices Workshop (PPW), sponsored by CABEC.
- 4. Attend at least nine hours per year of continuing education training.

Since energy consultants are not regulated by the state, CABEC designed the CEA to be a statement of an energy consultant's working knowledge and understanding of the California Energy Efficiency Standards. When an energy consultant is a Certified Energy Analyst it is a statement to a building department, builder, architect, or homeowner of the professional skills and knowledge of that energy consultant. This certification has become a highly regarded symbol of expertise within the industry and with regard to Title 24 in California.

Fact and trigger sheets on a variety of topics can be used to educate clients.

Here are a few most commonly used by architects and designers.



### Commissioning Fact Sheet



- Defines commissioning.
- Defines roles and responsibilities.
- Defines commissioning requirements.
- + Identifies required forms.

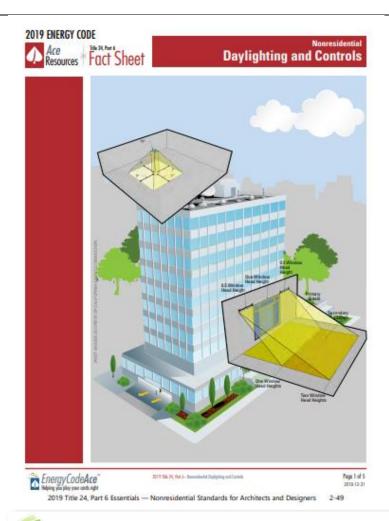


### Fenestration Triggers Sheet



This sheet summarizes requirements triggered by:

- + Alterations to skylights
- Alterations to vertical windows
- New fenestration including skylights



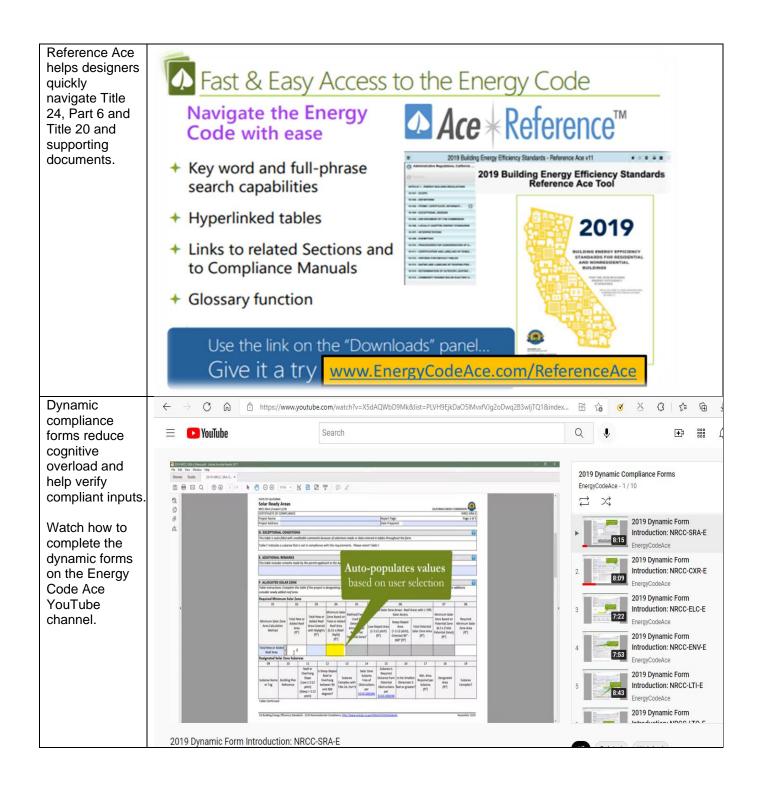


## Fact Sheet: Opaque Envelopes



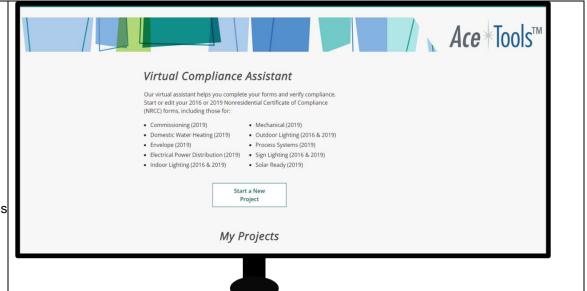
#### Summarizes:

- Mandatory insulation & air sealing requirements
- Prescriptive and Performance paths
- Insulation requirements for Alterations
- + Compliance forms

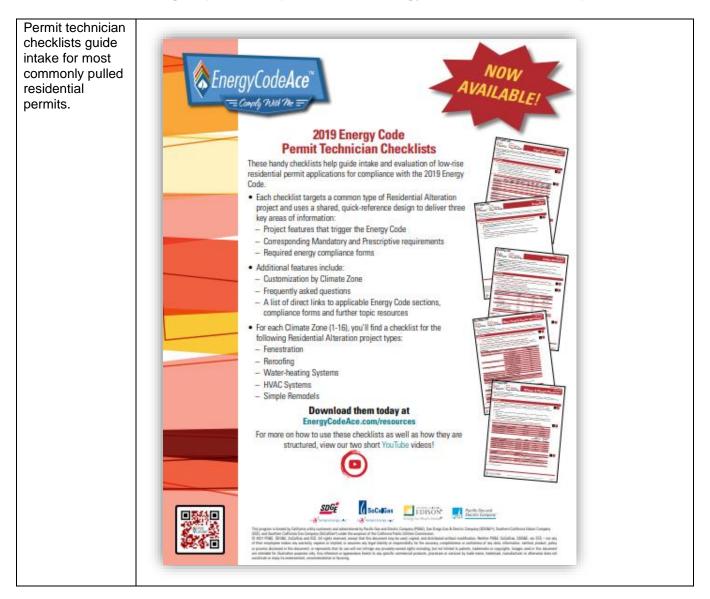


VCA helps complete all types of nonresidential certificates of compliance (NRCC) forms while verifying compliance.

Also, the VCA will soon issue pre-populated installation forms for installers to use.



Panel 2: Energy Code Ace helps make it faster and easier for permit technicians, plans examiners and building inspectors to perform their energy code enforcement responsibilities

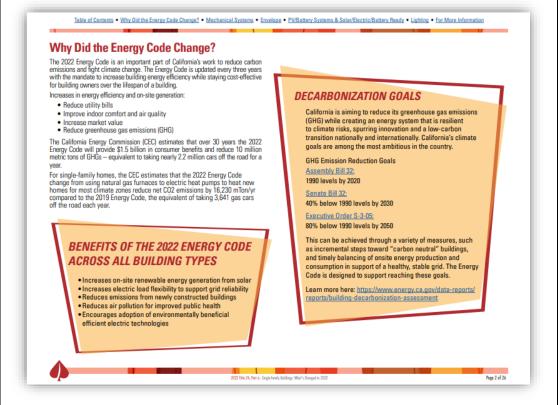


Energy Code Ace You Tube Channel offers videos that teach permit techs how to use the checklists.

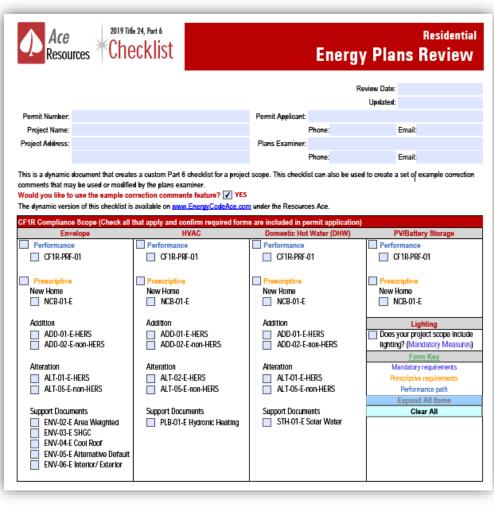


Fact and trigger sheets may be used to educate customers on code requirements.

Note: Energy Code Ace factsheets include "the why" which is something we heard panelists say was important.



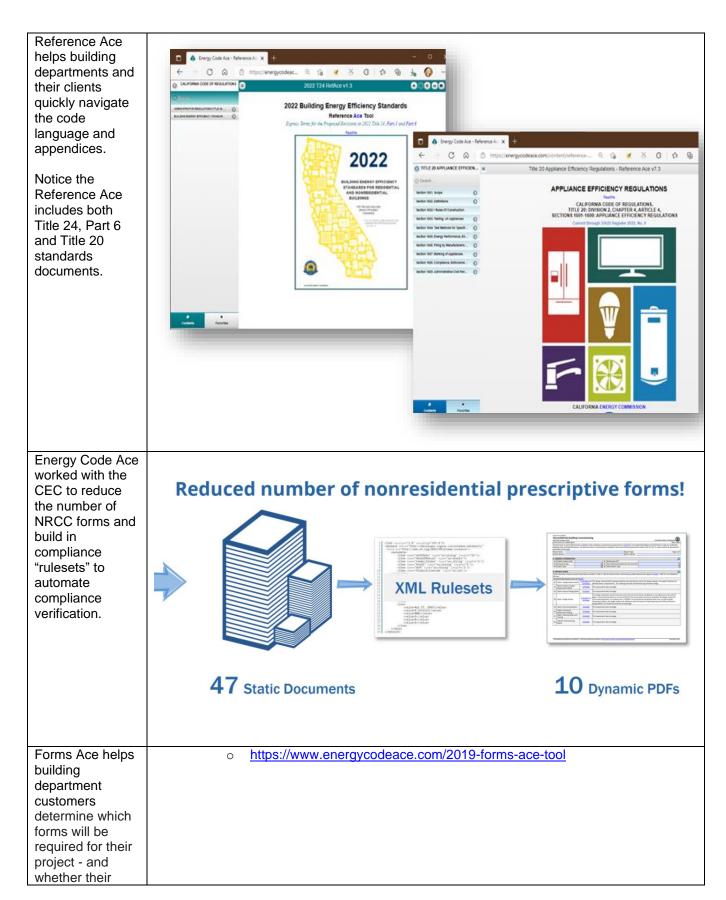
Plans examiner (PE) and building inspector (BI) Checklists help guide energy code enforcement. PE Checklists auto populate plan check comments to help save PEs time.



Live training teaches plans examiners and building inspectors to use the checklists to help prioritize energy code enforcement.

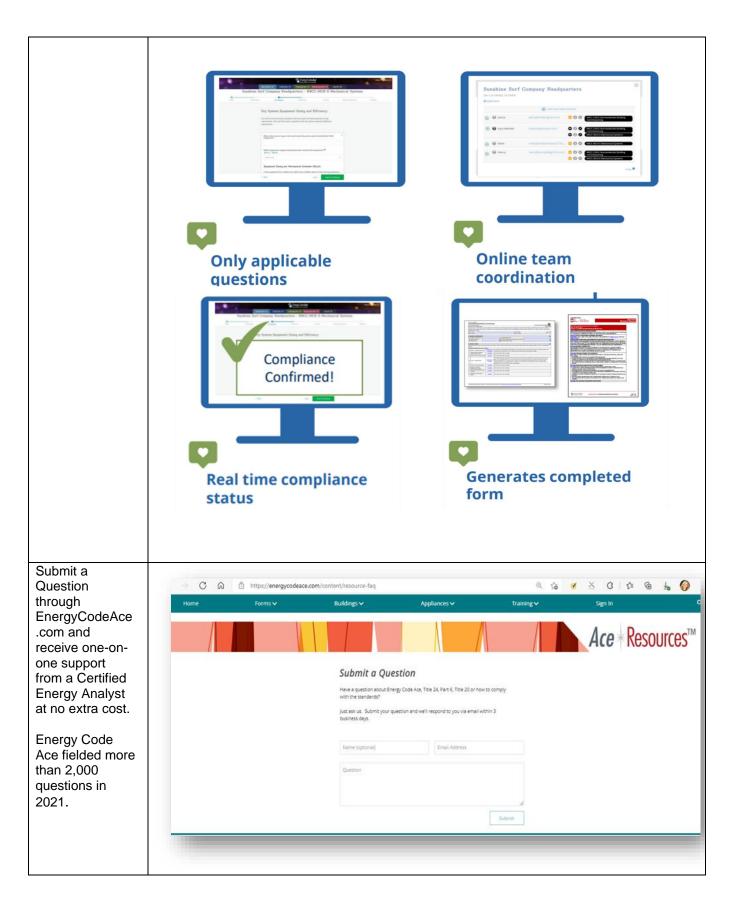
A portfolio of ond alternatives regulations, tailor alternative in requirements of Trial 24, Part 6 Essentials — Nonresidential Standards for Building Inspectors

This course is designed to help professionals who specify, design, install or inspect lighting inspectors with the violetic products and the products of the prod



project requires Buildings 🗸 Appliances 🗸 Training 🗸 My Account ✓ HERS verification. **New Project** Let's get started with some general information about your project. What is the occupancy type of your project? What is the occupancy type of your project? Single Family Low-rise Multifamily (≤ 4 stories) High-rise Multifamily (≥ 4 stories) Mixed-use Healthcare This tool verifies compliance and generates forms that indicate when a project does and VCA can ease identifying code doesn't comply before the permit application arrives at the permit counter. It also auto requirements, populates certificates of installation with permitted project data, saving the installer time verifying and indicates if field substitutions are equal or better than what was permitted. This saves compliance, and designers and installers time on change orders and should streamline inspections. completing forms Schemas may be used by other entities who have tools that automate tasks, and these for all types of schemas will lead to consistent as-designed vs. as-built project data that may be captured nonresidential in a central repository.

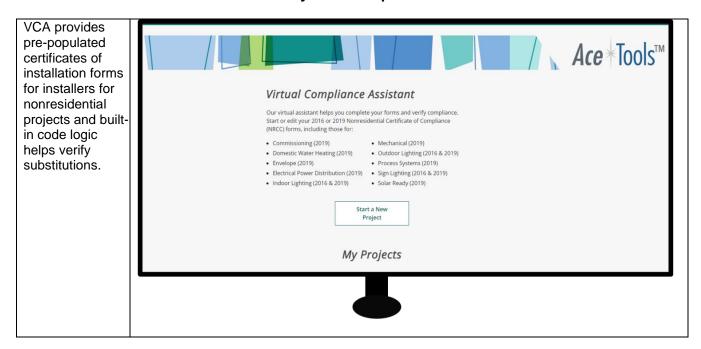
projects.



#### **CEA Program**

PG&E agrees that the state needs to bolster the compliance supply chain at key points with energy code experts. That's why PG&E supports the California Association of Building Energy Consultants' (CABEC), CEAs exam development, exam administration and mentoring program. CEAs have demonstrated proficiency with each stage of the design/build process. Building departments can encourage clients to bring on CEAs during the design phase of their projects and use them to inform architects, builder, installers, and inspectors throughout the entire project. As stated during the workshop, some building departments are doing this through local ordinances.

Panel 3: Train installers and automate key code compliance tasks



Designers can insert Energy Code Ace's note blocks onto plans to help installers realize which mandatory measures, HERS verifications and acceptance tests apply to their projects.

Note blocks can be inserted on plans with other project note blocks as part of the construction documents, not separate with the Title 24, Part 6 forms.

#### 2019 ENERGY CODE



Residential

### Quality Insulation Installation (QII)

Residential Newly Constructed Buildings and Additions >700 ft<sup>2</sup> Prescriptive and Performance Approach

#### PROJECT QII CONSTRUCTION SCHEDULE:

**Design:** QII is included as energy feature in CF1R-ADD or CF1R-PRF and supported in drawings as a design feature. Kickoff meeting including Architect, Builder, HERS Rater, and all subs (insulation, framer, drywall, plumbing, HVAC. Etc. installers) so that the QII inspection schedule and process can be explained and supported before design drawings are complete is recommended.

**Building Permit:** CF1R registered through HERS provider and incorporated into submittal set. HERS Rater to confirm verification procedure (sampling procedures is applicable) with team.

**Grading:** HERS Rater should set up inspection schedule with all subs off site and coordinate with insulation installer verification requirements and provide tools and resources to support inspection process.

Framing: To be coordinated by HERS Rater:

- Framer incorporating continuous air barrier requirements
- All hard covers and draft stops to meet air barrier requirements
- Set up inspection schedule with all other subs on site and coordinate with insulation installer for inspections

Rough-In: To be inspected and verified by HERS Rater and documented with CF2R/3R-ENV-21:

 Pre-Insulation inspection to confirm continuous air barrier w/insulation installer including all penetrations by various subs have been caulked and sealed

Insulation: To be inspected and verified by HERS Rater and documented with CF2R/3R-ENV-22:

Batt insulation inspections to confirm direct contact with air barrier

Drywall: To be inspected and verified by HERS Rater and documented with CF2R/3R-ENV-22:

- Loose-fill insulation inspections to confirm direct contact with air barrier and meets R- value per manufacturer's instructions
- All penetrations caulked and sealed of all provided to maintain continuous air barrier in addition to sealing of drywall

Finish: All CF2R/CF3R forms to be finished up and registered through HERS provider so that final inspection can be scheduled which can be verified with Project Status Report (PSR)

Final Inspection: All registered CF2R (provided by the Contractors) and CF3R (provided by the HERS Rater) forms are to be provided to the building occupant.

These screenshots illustrate the kind of courses Energy Code Ace offers for specific types of installers:

## 2019 Title 24, Part 6 Essentials — Residential Standards for HVAC Contractors: Installers

This highly interactive course addresses general principles and hands-on application for Contractors installing HVAC projects to ensure compliance with California's 2019 Title 24, Part 6 Energy Code. The course includes examples, demonstrations and individual hands-on practice, and addresses when the 2019 Energy Code does and does not apply to a residential HVAC project, the requirements triggered when you're just changing part of the system, when you need to involve a HERS Rater, and what compliance forms the building department will require.

Show Available Training

## 2019 Title 24, Part 6 Essentials — Nonresidential Standards for Small Commercial HVAC Contractors

This course focuses on helping HVAC contractors meet California's 2019 Energy Code for small commercial HVAC changeouts. During the class, an expert instructor will explain the Energy Code requirements and walk you through the compliance documents you will need to complete. In addition, you will gain experience using a data collection worksheet to capture key information required on the Certificate of Compliance (NRCC-MCH-E) and see how the Virtual Compliance Assistant can complete the NRCC for you, tell you whether your project complies and — if it doesn't comply — point you to the problem areas.

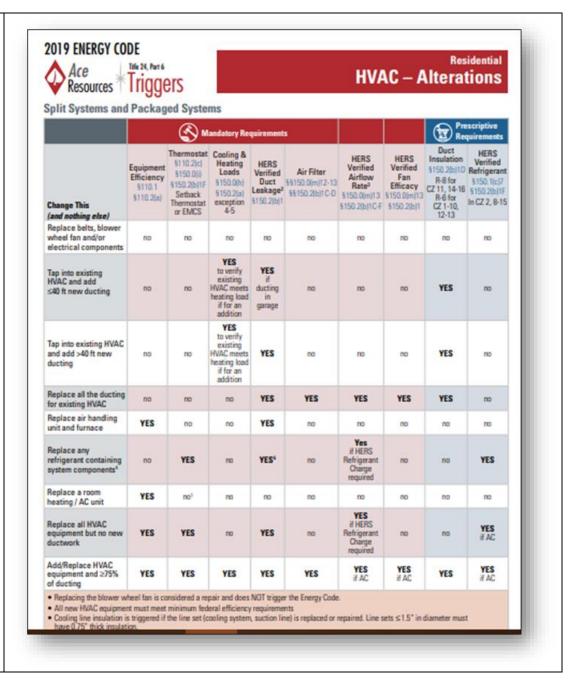
Show Available Training

#### Title 20 Essentials On Demand — Residential Pool Pumps

This course provides swimming pool owners and those who sell, install or maintain residential or small commercial swimming pool filtration pumps with information to help them comply with state and federal efficiency regulations. In doing so, participants can potentially save money and energy, and help make our environment a healthier place to live. The course consists of three modules, each divided into sections that conclude with an opportunity for participants to answer a few questions and check their understanding of the course material.

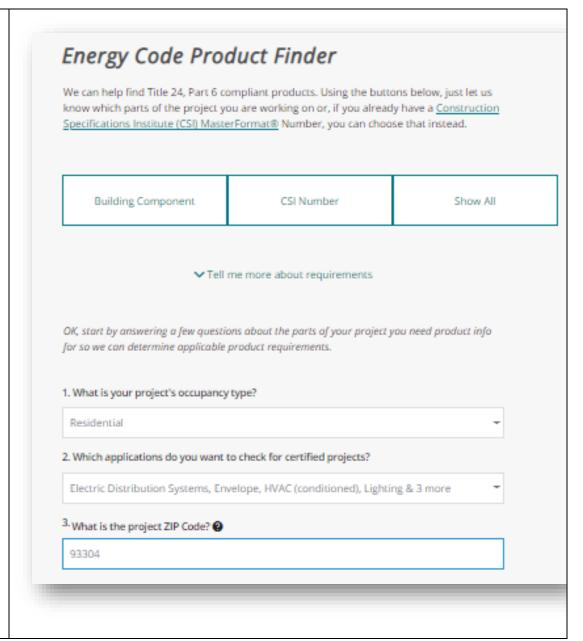
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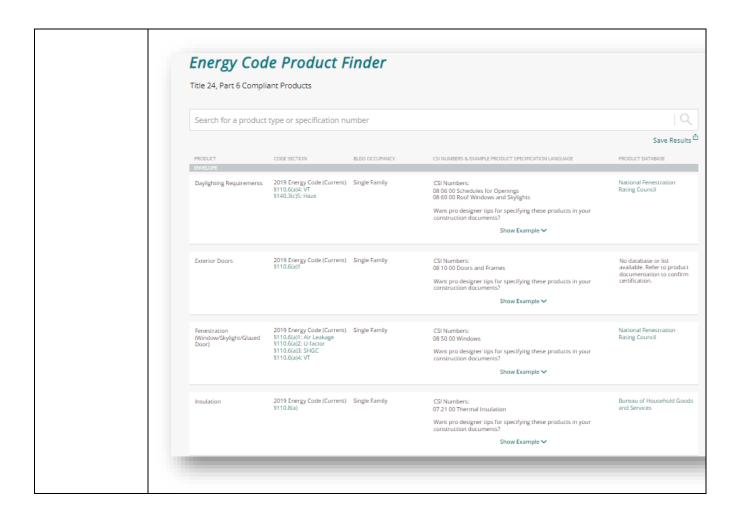
Fact and Trigger Sheets provide overviews of code requirements for numerous project types.



The Product Finder identifies certified products and other product requirements for a specific project scope and provides example specification language to help designers reflect Title 24, Part 6 and Title 20 product requirements in construction documents.

The tool also provides links to referenced product databases, such as the Cool Roof Rating Council (CRRC) or National Fenestration Rating Council (NFRC) websites.

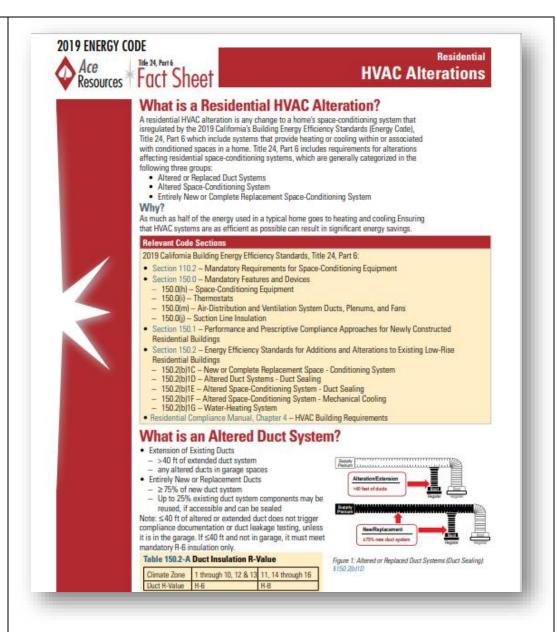




### How to improve the quality of heating, ventilation, and air conditioning (HVAC) alterations:

	,
Begin requiring continuing education units for HVAC contractors/ installers.	Energy Code Ace offers multiple courses geared toward quality installation of heating and air conditioning equipment. These courses are offered live in a virtual classroom, are free and the timing of delivery can be customized. Certificates of completion are issued to students at the end of each course and students could submit their Energy Code Ace certificates to the Contractor State License Board (CSLB) for continuing education units (CEUs). Courses include:
	2019 Title 24, Part 6 Essentials – Residential Standards for HVAC Designers and
	Estimators Addresses general principles and hands-on application for contractors designing and estimating HVAC installation projects to ensure compliance with California's 2019 Energy Code. Its highly interactive format includes examples, demonstrations, and hands-on practice.
	2019 Title 24, Part 6 Essentials – Residential Standards for HVAC Installers Addresses general principles and hands-on application for contractors installing HVAC projects to ensure compliance with California's 2019 Energy Code. Its highly interactive format includes examples, demonstrations and individual hands-on practice.
	2019 Title 24, Part 6 Essentials – Nonresidential Standards for Small Commercial
	HVAC Contractors Focuses on helping HVAC contractors meet the 2019 energy code for small commercial HVAC changeouts. Learn about energy code requirements, how to complete applicable compliance documents, how to use a data collection worksheet to capture key information required on the NRCC-MCH-E and how the Virtual Compliance Assistant can complete the NRCC for the contractors.
Additionally, residential	2019 Title 24, Part 6 Essentials on Demand – Residential Standards & Technology: HVAC:
contractors have another option of taking an ondemand course at any time through the energy code Ace online self-study platform:	Gives a robust look at the requirements and considerations for recommending HVAC system features that will help a residential project meet or exceed the 2019 energy code requirements for new construction and alterations.
Equip HVAC Contractors with the VCA:	The VCA responds to the Compliance Improvement Advisory Group's (CIAG) first paper in which they recommended "Turbo Taxing" the compliance process. Contractors can now use the VCA to navigate their small to mid-size nonresidential HVAC projects, verify compliance along the way and get the completed forms they need. Perhaps local jurisdictions could hook into the VCA for permit payments and approvals? <a href="https://www.energycodeace.com/content/project-tool">https://www.energycodeace.com/content/project-tool</a>

Help contractors educate customers using the following existing Energy Code Ace Resources



- Residential HVAC and Plumbing Application Guide
- Nonresidential HVAC and Plumbing Application Guide

Measure contractor performance and reward or penalize accordingly. PG&E agrees that equipment tracking of some sort is essential and that the following recommendations made by the (CIAG) in their tracking sales and permit volume paper should be revisited and refined with industry partners. Below is an excerpt:

- a) Manufacturers must report to the Commission, data on equipment sales to local distributors who sell equipment in California.
- b) Distributors who sell equipment in California must report to the Commission, data on equipment sales to contractors who work in California, as well as noncontractors who take delivery of equipment (e.g., retail stores, unlicensed contractors).
- c) Initially, these sales data could be reported at the zip code level where the equipment is delivered, instead of reporting the contractor or other buyer's identity.

- d) Eventually, contractors must report to the Commission, data on sales of residential replacement equipment. These data need only be reported at a level aggregated by zip code; no customer names or addresses would be required.
- e) At a later time, the same process would apply to commercial replacement sales.

Second, the Commission would receive data from HERS Providers on all replacement work verified by their Raters. The Commission would compare these data at the zip code or building department jurisdictional level, identify the jurisdictions where the ratio of unpermitted to permitted work is low, and work with the IOUs to determine what practices from those jurisdictions contribute to that success, so that the lessons can be shared with other jurisdictions. The Commission could establish the HERS Repository it plans to develop with the capability of automatically aggregating data by building department jurisdiction.

The data on sales of equipment should then be compared with the HERS or CEC repository data by serial number and location (zip code level). If equipment is found to be sold to a contractor, and there is no corresponding entry in the HERS registry, the contractor should be asked to provide evidence of where the equipment was installed.

Third, using these comparisons, the Commission and the IOUs could identify those jurisdictions that need the most help, and work with them to increase the percentage of permitted projects.

All of these steps should be taken with the goal of increasing collaboration and cooperation, and expressly voiding the specter of punitive outcomes.

Assist local jurisdictions with adopting local time of sale ordinances through the codes and standards reach code subprogram A requirement to conduct building energy use audits at time of listing, sale or remodel can incentivize owners to invest in retrofits and to comply with code requirements. The IOUs can equip jurisdictions with the tools and information they need to pursue such ordinances. Please see <a href="https://www.LocalEnergyCodes.com">www.LocalEnergyCodes.com</a> for more information.

PG&E appreciates the CEC for its close coordination with stakeholders and interest in identifying effective compliance tools. We look forward to continued dialogue with the CEC and other stakeholders on this important topic.

Sincerely,

/s/

Mark Krausse

Director, State Agency Relations