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California Energy Commission

# **Draft Guiding Principles**

# **California Electric Homes Program (CalEHP)**

**Assembly Bill 137, 2021** 

March 2022

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#### **PROGRAM OVERVIEW**

#### **Background:**

Assembly Bill 137 (Ting, Stats. 2021, Ch. 77), codified in Public Resources Code section 25403.2, directs the California Energy Commission (CEC) to implement and administer a statewide program to incentivize the construction of new multifamily and single family market-rate all-electric residential buildings, as well as residential energy storage systems, with funds appropriated in the Budget Act of 2021. The program is hereafter referred to as the California Electric Homes Program (CalEHP).

CalEHP is named in statute as the Building Initiative for Low-Emissions Development Program Phase 2 and is a separate program from the Building Initiative for Low-Emissions Development (BUILD) Program authorized by Public Utilities Codes Sections 921 and 921.1 (SB 1477, 2018), which targets new low-income residential housing. A goal of the CalEHP program is to spur significant market adoption of all-electric buildings and energy storage systems and other technologies that would not otherwise be constructed or installed.

#### **Program Budget and Timeline:**

Program funding is authorized under Senate Bill 170 (SB 170 Skinner, Budget Act of 2021) and provides an overall budget of \$75 million. CalEHP provides no more than \$16,875,000 for administrative support and assistance and a minimum of \$58,125,000 to be spent on incentives. In addition, with approval of the Department of Finance, program funding may be shifted from the administrative support and assistance budget to the program incentives budget.

The overall program budget may be spent over the program duration until June 30, 2032, when it is disencumbered. There is no specific restriction on annual spending provided it is within the overall budget and funds are available.

#### **Key Program Elements Mandated by Statute:**

Public Resources Code section 25403.2 specifies several required elements for the CalEHP, which are summarized below:

<sup>&</sup>lt;sup>1</sup> If you are interested in more information on the BUILD Program that provides incentives and technical assistance for all-electric low-income residential housing, please visit the CEC's BUILD website at https://www.energy.ca.gov/programs-and-topics/programs/building-initiative-low-emissions-development-program.

**Element 1.** CalEHP must "incentivize the construction of new multifamily and single-family market-rate residential buildings as all-electric buildings or with energy storage systems."

Subdivision (a) of Public Resources Code section 25403.2 provides CalEHP's mission statement: to incentivize the construction of new multifamily and single-family market-rate residential buildings as all-electric buildings or with energy storage systems. This mission contains several key elements:

- New The projects receiving CalEHP incentives must be new buildings, not existing buildings.
- Multifamily and single-family residential buildings CalEHP is focused on housing in California. While both multifamily and single-family residences will be eligible for incentives, buildings receiving CalEHP incentives must be residential. Commercial, industrial, and other non-residential buildings are not eligible.
- Market rate As noted above, CalEHP is focused on residences that are primarily oriented towards the market-rate rental or homebuying market. Projects that are primarily low-income rental or ownership should consider applying for incentives under the BUILD Program.
- **All-electric** A central feature of CalEHP is to incent all-electric homes and remove barriers to market adoption of electric appliances and building technologies in new homes in California.
- **Energy storage systems** CalEHP may further improve the resilience and demandflexibility of California's homes through the incorporation of energy storage systems at new residences.

**Element 2.** Market transformation is a statutory goal of CalEHP. Public Resources Code section 25403.2 (c)(3) requires that CalEHP be structured to "ensure, to the extent reasonable, that the program incentivizes the construction of buildings as all electric or with energy storage systems that would not have otherwise been constructed as all electric or with energy storage systems but for [CalEHP]."

Further, Public Resources Code section 25403.2 (c)(4) requires the program to incentivize "the installation of technologies not otherwise required pursuant to the applicable local and state building codes." This provision requires CalEHP to focus on market transformation by ensuring that incentives are directed away from projects that would otherwise be required to be built as all-electric or with energy storage. More information on local ordinances exceeding the 2019 California Energy Code are available on the CEC's local reach code website. More information on the approved 2022 California Energy Code, which takes effect on January 1, 2023, is available on the CEC's 2022 Building Energy Efficiency Standards website.

 $<sup>^2\</sup> https://www.energy.ca.gov/programs-and-topics/programs/building-energy-efficiency-standards/2019-building-energy-efficiency-3$ 

<sup>&</sup>lt;sup>3</sup> https://www.energy.ca.gov/programs-and-topics/programs/building-energy-efficiency-standards/2022-building-energy-efficiency

**Element 3**. CalEHP should be designed with the goal of "spur[ring] significant market adoption of all-electric buildings and energy storage systems," pursuant to Public Resources Code Section 25403.2(d). Market transformation is central to CalEHP. Incentives must be directed toward the principal objectives of enabling California's builders to construct all-electric residential buildings and install energy storage systems in new homes. Proposed Approach for Program Administration

The CEC, through a competitive solicitation process, will contract with a third-party administrator to implement this program.

# **Role of the Guiding Principles for the California Electric Home Program**

The CEC has developed these Guiding Principles to be utilized as the overarching objectives for program design, implementation and administration. These principles will be considered and adopted by the California Energy Commission, and the Guiding Principles will provide direction to the competitively selected third-party administrator's design and implementation of the program.

## **Guiding Principles of the Program**

#### **Market Transformation**

As noted above, the primary goal of this program is to spur significant market adoption of new all-electric residential buildings and the installation of residential energy storage systems. Creating clean energy residential buildings will further California's goals of reducing greenhouse gas emissions as we increase the adoption of near-zero emission technologies in the built environment.

#### **Building and Greenhouse Gas (GHG) Reduction**

Today, California's buildings contribute to 25% of the state's greenhouse gas emissions. As California continues to adopt innovative energy and environmental policies to successfully reduce GHG emissions, improve air quality, and make meaningful strides towards a more equitable future, this program will help support California reach its 2030 GHG reduction goals through the building of new all-electric homes above current building code standards.

#### **Energy Equity and Disadvantaged Communities**

The CEC and State are committed to improving the environment and economically advancing at-risk communities and reducing the disproportionate environmental effects of pollution in California communities. While CalEHP is required by statute to focus on residences in the market-rate rental or homebuying market, the program design should incorporate this policy goal.

#### **Grid Resiliency**

To further strengthen the state's resiliency, energy storage-only incentives should be narrowed to areas of heat islands, high or very high fire hazard severity zones, community buildings and senior residential buildings.

#### **Program Eligibility**

Incentives are available for new all-electric residential buildings and energy storage . The program is available to new market rate developments. Buildings that qualify for the BUILD program, which targets new low-income all-electric housing, are not eligible under CalEHP. Incentive payments are available for new all-electric housing and residential storage that is above the local government's and CEC's Energy Code minimum requirements.

#### Speed, Program Simplicity, and Quality

Reducing greenhouse gas emissions is a priority. The State's ambitious environmental goals require near-term implementation and long-term results. The selected third-party administrator should design a program that can be launched quickly and provides a simple and effective user-experience to accelerate market transformation of all-electric residential building development. This can mean fewer documents for payment claims, simpler incentive structures, reasonable participant support, and other streamlined program features.

#### **Outreach & Public Engagement**

The program design and stakeholder feedback should incorporate best practices for stakeholder engagement and ensure adequate information sharing and collaboration. The program marketing should be designed to reach key stakeholders and potential applicants across the state. Any public stakeholder events, such as design workshops, should include best practices for engagement, such as advanced public notice and comment periods.

#### **Fiscal Responsibility**

Fiscal responsibility to California citizens is important to the CEC. When it comes to administering this program, potential third-party administrators should consider cost efficiencies, ensuring appropriate use of the funds, and leveraging efforts to streamline program administration. The program administrator will establish appropriate oversight mechanisms to ensure that the selected award recipients properly use the CEC's funds for the intended purposes.

#### **Incentive Layering**

As a market transformation program, it is reasonable to allow for incentive layering to help spur faster market adoption. While incentive funds from multiple sources can be leveraged, they cannot exceed the cost to the builder.

#### **Program Reporting**

The CEC values program transparency and information sharing. The third-party administrator will readily make program development and implementation data available to both the public and the CEC . This will include but is not limited to the amount of funding available for potential applicants and details of incentivized projects, such as location, incentive amounts and project characteristics.