

**DOCKETED**

<b>Docket Number:</b>	20-DECARB-01
<b>Project Title:</b>	Building Initiative for Low-Emissions Development (BUILD) Program
<b>TN #:</b>	240073
<b>Document Title:</b>	Workshop Transcript -15-2021
<b>Description:</b>	N/A
<b>Filer:</b>	Camille Remy-Obad
<b>Organization:</b>	California Energy Commission
<b>Submitter Role:</b>	Commission Staff
<b>Submission Date:</b>	10/15/2021 10:53:43 AM
<b>Docketed Date:</b>	10/15/2021

CALIFORNIA ENERGY COMMISSION

In the matter of:

Building Initiative for ) Docket No. 20-DECARB-01  
Low-Emissions Development )  
Program (SB 1477, 2018) )  
\_\_\_\_\_ )

STAFF WORKSHOP

REMOTE VIA ZOOM

WEDNESDAY, SEPTEMBER 15, 2021

10:00 A.M.

Reported by:

Martha Nelson

APPEARANCES

COMMISSIONER

Andrew McAllister, Commissioner

CEC STAFF

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PUBLIC COMMENT

Merrian Borgeson, Natural Resources Defense Council

Nehemiah Stone, Stone Energy Associates

P R O C E E D I N G S

10:00 A.M.

WEDNESDAY, SEPTEMBER 15, 2021

MS. CARRILLO: My name is Deana Carrillo and I'm a new Office Manager here at the California Energy Commission. And it's my pleasure to welcome you to our public workshop for the Building Initiative for Low-Emission Development Program, commonly known as BUILD. The program will provide technical assistance and incentives to encourage new all-electric low-income housing and gas corporations.

I'm also joined by several team members today who will be introduced along the way. We're excited to be here today to outline Staff's preliminary design for the BUILD Program. It's been several months since the last public workshop on BUILD. And during that time the Energy Commission and PUC staff have been conducting research analysis to identify how best to meet some of the program's statutory requirements and soliciting additional stakeholder feedback. We're looking forward to getting your input to inform the future program guidelines with a goal to launch the pilot

1 shortly thereafter.

2           The proposal was provided to the docket  
3 yesterday. It was also distributed this morning  
4 but, just to confirm, is a public document on the  
5 document -- or on the docket. And this slide  
6 will be posted after the workshop. We are asking  
7 for public comments at the end of this month,  
8 September 30th.

9           Next slide please. Great. Thank you.

10           And before we launch into the agenda, I'd  
11 like to recognize Commissioner McAllister to kick  
12 us off for some opening remarks.

13           Thank you for joining us today,  
14 Commissioner McAllister.

15           COMMISSIONER MCALLISTER: Well, you bet.  
16 Of course. I'm very excited to be here today and  
17 to have the workshop happening. Thank you, Deana  
18 and the whole team, for, really, just an amazing  
19 amount of work and diligence and process  
20 management, really, to get us to where we are.  
21 I'm really excited to have you present the  
22 program plan here.

23           And I'm looking, just as Deana was  
24 kicking things off, I was looking at the  
25 participants who are still filtering, actually,

1 so we're up to 40-plus, which is great, so thank  
2 you all for being here. And in that list are a  
3 whole bunch of familiar names to me and, I'm  
4 sure, to most of the Commission staff on this  
5 team. So it's really great to have input from  
6 knowledgeable stakeholders at the utilities, and  
7 the advocacy groups, and just all of the expert  
8 participants in the affordable multifamily arena.  
9 So thank you all for what you have done to help  
10 us frame and develop this program up until now,  
11 which has been significant, and what you -- what  
12 we are confident and hoping that you will  
13 continue to do to contribute to its  
14 implementation and really make it a success.

15           Affordable multifamily housing is one of  
16 the key pillars of California's decarbonization  
17 journey. And it is a key pillar, not in small  
18 measure because it is just completely relevant  
19 and essential that we find solutions in this  
20 space and we really focus on it for reasons of  
21 equity. You know, I read report recently that,  
22 you know, California, despite being the fifth  
23 largest economy and having sort of, you know,  
24 among the highest average incomes in the nation  
25 also has some of the most inequitable income

1 levels and has among the nation's highest poverty  
2 rates among states. And that's partly because  
3 of, well, a number of different reasons.

4           But you know, housing is a central part  
5 of that conundrum. And you know, in a way, we're  
6 sort of victims of our success in that our  
7 economy has grown so quickly and it's uneven  
8 enough that it is running the risk of leaving  
9 significant portions of our society behind.

10           And so this program, I think, is a really  
11 important initiative to help develop and attend  
12 to our multifamily affordable housing stock in  
13 ways that ensure that equity is -- that the  
14 equity goals that we have alongside of our energy  
15 transition goals, and electric and gas sector,  
16 their decarbonization, and our just energy goals,  
17 generally, is a core part of that evolution. And  
18 so this program, I think, is a great platform for  
19 attending to our multifamily affordable housing  
20 sector. And, potentially, many of you, probably,  
21 are following the conversation at the federal  
22 level, but the infrastructure bill and the  
23 reconciliation conversations, they are advancing,  
24 and it looks like something important will happen  
25 in the relatively new future. And you know, this

1 program is, potentially, a pipeline for  
2 additional federal resources to do more and  
3 better, more, better and quicker in this sector.

4           So this, for many reasons, actually, this  
5 program is a key element of our clean energy  
6 transition, our equitable clean energy  
7 transition, and so I'm super excited about it.  
8 It's just -- I think there's a lot of urgency  
9 here, obviously with climate change generally  
10 but, in particular, in this sector. And we have  
11 a lot of tools in our toolbox now, thankfully,  
12 including this program and all of you on the call  
13 today.

14           So I wanted to just provide a little bit  
15 of context and some, I think, optimism that we're  
16 starting to really move forward in this arena,  
17 and to Deana and the whole team behind this  
18 program.

19           And I would be remiss if I didn't, you  
20 know, thank our partners over at the California  
21 Public Utilities Commission. We've been working  
22 super closely with them and they've -- from a  
23 Commissioner level and all the way through the  
24 staffs, the various staff members that are  
25 involved in both Commissions coordinating



1 extremely well and, really, under a common vision  
2 across our two Commissions, so that's very  
3 appreciated and will continue to be the case  
4 through implementation.

5           So I would invite everyone to submit  
6 comments that has some suggestions for the  
7 program, and certainly through the course of  
8 today, and then written in a couple of weeks, as  
9 Deana said, the end of the month, really, just to  
10 help us make this program be all it can be. And  
11 I am, again, really optimistic that, with success  
12 in this program, it will lead to new and better  
13 things, even new and larger things, to channel  
14 additional resources and to really help this  
15 marketplace evolve in earnest.

16           So with that, I'll pass it back to Deana.  
17 Thank you, again, Deana. Really looking forward  
18 to the day. And, please, everyone participate as  
19 much as you're able. The conversation is  
20 extremely important. And I always say this, but  
21 it continues to be true, that our process is our  
22 biggest strength. And when we listen to the  
23 marketplace, when we really work together to iron  
24 out any challenges, just to understand them and  
25 to deal with them, that's how we get to better

1 results. And so that's the spirit in which the  
2 Commission operates across the Board and,  
3 certainly, with this program as well.

4 So we have a great time on it and we're  
5 looking forward to collaborating with all of you.  
6 So thanks very much for being here again.

7 And then back to you, Deana.

8 MS. CARRILLO: Great. Thank you so much,  
9 Commissioner McAllister. We appreciate those  
10 comments. I think they're very important to keep  
11 in mind for today. And we appreciate you taking  
12 the time out of your day to join us while you  
13 can. Great.

14 Well, let's run through the agenda. This  
15 slide outlines our agenda today. First, we'll  
16 provide a brief overview of the program for those  
17 new to the conversation or need a little  
18 refresher. And then we'll discuss the proposed  
19 eligibility requirements, the methodologies to  
20 meet the statutory requirements under the  
21 program, the participation process describing how  
22 developers can receive incentives, the incentive  
23 structure, technical assistance, and evaluation  
24 metrics.

25 Next slide please.

1           Before we get started we have some  
2 virtual housekeeping. As you probably saw when  
3 you logged on, this webinar is being conducted  
4 remotely and is being recorded. We have a lot of  
5 content to review today. And we understand that  
6 that proposal was sent out last night. We will  
7 stop for comments and questions after each  
8 section. And we'll also have a public comment  
9 period at the end.

10           There will be three ways to comment  
11 today. You can use your raise-hand feature in  
12 Zoom, or if you're just over the telephone, you  
13 can dial star nine to raise your hand, and then  
14 star six to mute or un-mute your phone, or you  
15 can type your question in the Q&A window. If  
16 your question will be addressed in a future  
17 section, we may hold it off until then. And then  
18 we'll also be posting, essentially, Q&As at the  
19 end and/or after the workshop.

20           We expect this morning's session to run  
21 for approximately one-and-a-half to two hours, so  
22 we will have time to go over as many questions as  
23 we can. And we're asking for public comments to  
24 be submitted through our e-commenting system on  
25 the docket, noted here. And if you haven't

1 already, please subscribe to the BUILD listserv.

2 Great. Next slide.

3 And with that, let's get started.

4 Next slide.

5 The BUILD Program was authorized by SB  
6 1477 in 2018, authored by Senator Stern, which  
7 authorized two building decarbonization programs  
8 to encourage the development and deployment of  
9 net-zero-emission building technologies. The  
10 first was BUILD. The second is the Technology  
11 and Equipment for Clean Heating Initiative, or  
12 TECH. BUILD is for new residential buildings  
13 that provides incentives and technical assistance  
14 to support the adoption of advanced building  
15 design and net-zero-emission technologies in new  
16 low-income residential housing.

17 In January 2019 the PUC instituted a new  
18 rulemaking on building decarbonization. And  
19 under this proceeding the PUC adopted Decision  
20 20-03-027 in March of 2020 which established the  
21 framework and requirements for both programs  
22 authorized by the legislation. And through this  
23 process the Energy Commission was named as the  
24 administrator of the BUILD Program. And the  
25 program was further targeted to all-electric low-

1 income residential housing, both multifamily and  
2 single-family.

3 Next slide please.

4 The program has \$60 million in funding  
5 for incentives, which must be allocated according  
6 to the cap and trade allowance of each gas  
7 corporation. The CEC has also targeted a  
8 significant portion of funding to technical  
9 assistance, approximately \$6 million over the  
10 next four to six years. We believe that  
11 technical assistance will be a key to broader  
12 market adoption by walking housing and developers  
13 through the various challenges of adopting new  
14 technologies and building approaches. We'll talk  
15 more about this later in the presentation.

16 Next slide please.

17 And as I noted earlier, this program is a  
18 collaboration effort in coordination with the  
19 PUC. I was remiss for not thanking them myself,  
20 so thank you to our staff over there who has been  
21 collaborating with us. And I've already spoken  
22 about how we got to today, so we are here.

23 And from here, Staff is taking feedback  
24 on the preliminary program design. This will  
25 inform our guidelines which will be provided to

1 the public again for additional input. These  
2 guidelines will ultimately be approved by the CEC  
3 to submit to the PUC in accordance with the PUC  
4 Resolution E5116 (phonetic) issued this past  
5 April. And concurrently, the Energy Commission  
6 issued a Competitive Solicitation for our  
7 Technical Assistance Provider, or TAP. We're  
8 working to have that team quickly onboard with a  
9 goal of quickly launching the technical  
10 assistance by the end of this quarter which we  
11 will, as I've mentioned, review a little later.

12 Next slide please.

13 I'd like to take a minute to broadly  
14 share our program design goals. And as  
15 Commissioner McAllister said, the programs can  
16 only be as strong as the public input we receive.  
17 And so these design goals really come from the  
18 stakeholders in listening and hearing from them.

19 And our feedback from low-income  
20 developers and stakeholders, we learned that  
21 financing low-income residential housing is  
22 complex, can take a long time, involves numerous  
23 layers of various financing sources that are  
24 often competitive. We learned that there's often  
25 a perceived risk of the unknown for developers

1 that are balancing existing complexity in the  
2 scarcity of adequate funding with new building  
3 designs and technologies, and that there's a real  
4 interest in moving to net-zero-emission  
5 technologies and providing those clean energy  
6 homes to our most vulnerable Californians.

7           So we've designed this program to address  
8 those challenges. We're providing technical  
9 assistance early in a project design phase,  
10 supporting developers' soft costs and absorbing  
11 some of that perceived risk, and designing the  
12 participation process to work to balance surety  
13 with flexibility and patience to support those  
14 longer development timetables.

15           And the process should accommodate the  
16 various financing and incentive programs in the  
17 industry, TCAC, HCD. Our goal is to not make it  
18 harder to navigate those traditional funding  
19 sources for construction and long-term financing.

20           And we've also worked to leverage  
21 existing building processes to streamline the  
22 experience for the developers and the users.

23           And we'll be coordinating with TECH to  
24 ensure support for education to contractors and  
25 subcontractors to address that learning and

1 workforce gap related to these new technologies  
2 that are still being felt across the state.

3 Next slide.

4 So with that, we're going to get into one  
5 of our first four sections, Eligibility  
6 Requirements.

7 The technical assistance and incentives  
8 are available to any public, nonprofit, or  
9 private developers with at least five years of  
10 experience of deed-restricted low-income housing  
11 development. Again, that's not experience in  
12 developing all-electric buildings but five years  
13 of experience in deed-restricted low-income  
14 housing.

15 The housing development must be all  
16 electric, not mixed fuel, and demonstrate modeled  
17 resident utility cost savings, which we'll dive  
18 into in a few slides.

19 It's available to new residential  
20 buildings in these specific gas territories,  
21 including tribal areas.

22 Next slide.

23 And it's hard to talk about what's  
24 eligible without talking about what's not.

25 Before we move forward, I just want to bring up



1 this issue to provide some clarity.  
2 Specifically, this program is not for market rate  
3 residential buildings. The Energy Commission did  
4 receive some additional funding in this last  
5 budget to focus on market rate housing and  
6 electrification. That funding is going directly  
7 to the Energy Commission and isn't a part of this  
8 program, though we will be launching its  
9 development later this year.

10 We're also not including mobile and  
11 manufactured homes at this time. They don't fall  
12 under Title 24 Energy Code, which is what we're  
13 relaying on as the program launches, but we'll be  
14 looking to expand that, potentially, as we look  
15 at expansion.

16 And of course, buildings without  
17 residents, or nonresidential buildings.

18 Thanks. Okay.

19 Specific to the income restriction, as I  
20 noted above, the PUC decision focused the program  
21 to deed-restricted low-income residential  
22 housing. This table shows the four types of  
23 eligible categories of income limits established  
24 in the statute.

25 For those that fall under type one and

1 type two, CEC Staff are proposing that we rely on  
2 the income limits established by the low-income  
3 housing funding source for the project. This  
4 will provide flexibility to easily align with the  
5 various affordability standards, whether it's at  
6 the Tax Credit Allocation Committee, Department  
7 of Housing and Community Development, or the  
8 Federal Department of Housing and Urban  
9 Development, or the local affordable housing  
10 agencies. We're looking to really make this  
11 simple for the user and for those income limits  
12 to be established by the affordable housing  
13 experts under the eligibility pathways of type  
14 one and type two.

15           Next slide.

16           And this slide depicts the gas utility  
17 areas where projects will be located.

18           And next slide.

19           In addition, the receipt of both  
20 incentives and technical assistance under the  
21 program will contribute to an entity's  
22 application of public work requirements,  
23 including prevailing wage, pursuant to Labor Code  
24 1720.

25           And next slide.

1           And so from here, this brings us to our  
2 first section of questions and comments, any  
3 questions on project eligibility. If you have  
4 them now, you can raise your hand per the feature  
5 in Zoom, you can chat it in the Q&A window, or if  
6 you're on the telephone, you can dial star nine  
7 to raise your hand, and then star six to mute and  
8 un-mute your phones.

9           Any questions on this section? Well, I  
10 see one from a Mr. James.

11           MS. REMY-OBAD: Yes.

12           MS. CARRILLO: Oh, go ahead, Camille.

13           MS. REMY-OBAD: Sorry. Yes. So John  
14 James has a question.

15

16

17           "Why limit the program to developers with  
18 five years of experience in low-income? This  
19 seems to be a hurdle and limits creating more  
20 builders, both large and small, to be involved in  
21 this specialized type of development for years to  
22 come."

23           MS. CARRILLO: Yeah. That's a really  
24 good question, John.

25           One of the issues that the Energy

1 Commission was balancing is that we've provided a  
2 pretty flexible program of at least two years for  
3 just a project reservation process. And we only  
4 have so many public funds. And so because of the  
5 complexity to do affordable low-income deed-  
6 restricted housing to begin with, we thought it  
7 was a prudent use of sources so that we don't  
8 kind of -- what is the word? -- so we don't have  
9 reservations that don't -- that are more likely  
10 to move forward is what we're looking for, is  
11 projects that are more likely to move forward.

12 But we appreciate that comment. And if  
13 you don't think that that's the right balance of  
14 those, please make that in your public comments.  
15 We look forward to looking at them as we consider  
16 the program and design.

17 MS. REMY-OBAD: All righty. We also have  
18 a comment from Anne Esmeiser (phonetic). It  
19 says/she asks, "Would an adaptive reuse project  
20 that creates --

21 MS. CARRILLO: The quick answer to  
22 that --

23 MS. REMY-OBAD: -- "new housing be  
24 eligible?"

25 MS. CARRILLO: -- is, yes. And I am

1 going to ask Adriana to put in the definition of  
2 what new housing is into the chat, and we'll make  
3 sure that we get that in the program guidelines,  
4 as well. Substantially, a substantial rehab or a  
5 shift of use, say from a loft or a factory to  
6 lofts, would also be considered new housing.

7           Okay, well, that's it for now, I know  
8 we'll have more later, we'll jump into the next  
9 section. And again, I do want to encourage  
10 everyone to provide written comments. This is a  
11 preliminary program designed for feedback. And  
12 so those comments now are going to be very, very  
13 helpful.

14           Okay, so this next section is going to  
15 review the methodologies to comply with the  
16 statutory requirements. And what the -- and the  
17 methodology under which the CEC is proposing to  
18 adopt them. Excuse me. The authorizing statute  
19 requires that incentives be based on their  
20 reduction of greenhouse gas emissions in  
21 comparison that would have otherwise be expected  
22 from current building standards. So this is a  
23 building-to-building comparison.

24           Next slide.

25           In this additional requirement the

1 statute also requires that projects under the  
2 program do not result in higher utility bills for  
3 their low-income residents. Note that this is  
4 also a building-to-building comparison, not a  
5 review of specific residents' actual costs.

6           So let's take a step back from that  
7 statutory requirement for a moment and look at  
8 what we expect residents to experience under the  
9 program.

10           CEC's analysis of utility costs show that  
11 low-income residents save 68 percent, or nearly  
12 \$600 on average, of their annual energy costs  
13 when they move from an existing building into a  
14 new BUILD-compliant building.

15           In this graph, we've illustrated actual  
16 and projected average utility costs for low-  
17 income residents by climate zones. The orange  
18 bar is the average utility bills for CARE  
19 customers today in our existing buildings. The  
20 purple bar represents the most common modeled  
21 costs, a new mixed-fuel prescriptive code  
22 compliant building. And the green bar represents  
23 the anticipated model's resident utility cost for  
24 a BUILD-compliant home. Under the program, the  
25 modeled resident utility cost threshold will be

1 five percent lower than the standard which will  
2 further safeguard and protect our most vulnerable  
3 residents.

4 Next slide please.

5 In addition, Californians and BUILD  
6 residents will also save on other costs that  
7 aren't reflected in the earlier slide or in the  
8 Energy Commission's model. For example, they'll  
9 have increased energy efficiency savings over the  
10 lifetime of the equipment in buildings by  
11 lowering a building's greenhouse gas emissions  
12 and helping to reduce the risks to residents from  
13 loss of power. The program offers incentives for  
14 other equipment, such as storage, which can  
15 provide comfort and peace of mind for our most  
16 vulnerable populations. And load flexibility  
17 reduces the cost and demand on the grid.  
18 Improved air quality. And lower healthcare  
19 costs.

20 Next slide please.

21 Okay, so we're going to dig into the  
22 statutory requirements again, and the building-  
23 to-building analysis, and our methodology.

24 The CEC has adopted robust methodologies  
25 that establish a new mixed-fuel prescriptive

1 building as the baseline to be compared to an  
2 applicant's all-electric residential building  
3 model. CBECC is a free energy analysis computer  
4 program developed by the CEC for demonstrating  
5 compliance with the Energy Code. CBECC takes  
6 inputs on building envelope and mechanical system  
7 design and calculates energy usage of the  
8 building.

9           CBECC outputs hourly energy use profiles  
10 which are then estimated -- which are the  
11 estimated therms in kilowatt hours used by the  
12 designed building each hour of a calendar year.  
13 By applying the estimated therms used by the  
14 building to natural gas utility rates the natural  
15 gas bill can be calculated. Likewise, by  
16 applying the kilowatt hours to electricity  
17 utility rates, the electric bill can be  
18 calculated. The total of these bill calculations  
19 equate to the modeled resident utility costs.

20           In addition, we take the same hourly  
21 energy use and multiple by the CO2 emission  
22 factor to calculate the incentive value.

23           Next, please.

24           So we're going to spend some time on the  
25 methodology because we know stakeholders will



1 have questions, so let's dive into a few more  
2 details.

3           The CEC has evaluated current low-income  
4 resident utility rates for the largest utilities,  
5 or the CARE rates. We're assuming time-of-use  
6 rates given their broad uptake. And we are  
7 requiring savings in year one, not over the  
8 lifetime of the equipment, to better acknowledge  
9 short lengths of occupancy in some of these  
10 housing sectors. And as I mentioned before,  
11 we're establishing a five percent savings over  
12 expected bill neutrality to better ensure  
13 resiliency in the model.

14           And specific to greenhouse gas emissions,  
15 Staff is proposing a calculation of \$150 per  
16 metric ton of GHG. This value is derived from the  
17 utility costs identified in the PUC's Integrated  
18 Resource Plan. It does not include societal  
19 costs or other costs. So given these  
20 methodologies and our approach, the calculation  
21 will vary by building design, and by the climate  
22 zone, and the rates of the utility combination  
23 served by the project. And we will demonstrate  
24 that in more detail in a few slides.

25           Next slide please.

1           So digging down one layer deeper, as I  
2 mentioned before, we're assuming time-of-use  
3 rates when we look at rates. We're assuming that  
4 occupants do not exceed the baseline allowance  
5 and that the California Climate Credit is not  
6 applied.

7           On the building energy use, right now  
8 you'll see us demonstrate some models. And the  
9 central water and heating and laundry is  
10 currently included in the resident utility cost  
11 savings. We understand that that split isn't  
12 always typical between the resident and the  
13 owner, and so we're going to continue to look at  
14 that.

15           And I'd also like to talk about  
16 limitations. While the model is robust and  
17 provides appropriate protection for our most  
18 vulnerable Californians, by its very nature, it's  
19 a model. It is only demonstrative and doesn't  
20 reflect the varied residents actual experience.

21           Next slide.

22           And under this approach, and given  
23 today's current low price of natural gas, many  
24 developers will need to choose a combination of  
25 increased efficiency measures and PV beyond code

1 to meet the statutory requirement for modeled  
2 utility cost savings, resident cost savings. In  
3 CEC's analysis of utility costs, Staff found that  
4 several utility territories in climate zones will  
5 benefit from PV to meet this requirement. In  
6 some circumstances -- in most circumstances  
7 residents must be the first beneficiary of the PV  
8 benefit to meet the established standard.

9           That said, understanding that the  
10 availability of virtual net metering, or VNEM, is  
11 not universal and is under deliberation. We're  
12 seeking input from stakeholders on whether this  
13 gap could potentially be addressed  
14 administratively between the developers or owners  
15 and residents?

16           Next slide please.

17           So here are some key elements where we're  
18 seeking feedback.

19           Given the likely need for increased  
20 efficiency and PV in many climate zones to meet  
21 the statutory required modeled resident utility  
22 costs, how can developers demonstrate the PV  
23 benefit is provided to the resident? In areas  
24 where VNEM is unavailable, how would this PV  
25 allocation or need affect you? And is it

1 feasible for owners to address this modeled  
2 resident utility cost for the residents directly?  
3 What could that look like? And lastly, is \$150  
4 per metric ton for GHG emissions appropriate?  
5 Are there other estimates or projections that we  
6 should look at and use for the price of carbon?

7           So some of those are the key questions  
8 and feedback -- where we're seeking feedback, but  
9 we also know that you'll have other questions and  
10 comments, so I think that is our next slide.

11 There we go.

12           We've paused for a minute for questions  
13 and comments on this section, compliance with  
14 this program's statutory requirements.

15           Again, if you're on the phone, you can  
16 dial nine to raise your hand -- or that would be  
17 star nine to raise your hand, and star six to  
18 mute and un-mute your phone. Any questions on  
19 these methodologies? You can just put those in  
20 the Q&A chat.

21           MS. REMY-OBAD: I'm not seeing any at  
22 this time.

23           MS. CARRILLO: Okay.

24           MS. REMY-OBAD: Oh, wait, I'm sorry,  
25 please. John James.

1       “The PV value has to be passed on to the  
2       resident. It should be tracked through the  
3       house panel, not per unit, or it will be  
4       extensive electrical equipment.”

5           MS. CARRILLO: Thank you, Mr. James --

6           MS. REMY-OBAD: I think this is more --

7           MS. CARRILLO: -- for that consideration.

8 It would be great if you could put some  
9 additional background and context for that  
10 question. It also sounds like you’re referring  
11 to a single-family home and, perhaps, not  
12 multifamily. So some additional clarity on that  
13 would be helpful in your written comments. Okay.

14           I’m going to assume that folks may have  
15 additional questions as they review those  
16 methodologies.

17           And at this point, we’re going to move on  
18 to the next section, and I’m going to introduce  
19 my colleague, Erica Chac.

20           Erica?

21           MS. CHAC: Thanks Deanna.

22           Okay, so we’re going to go into the  
23 incentive structure now.

24           Next slide please. Thank you.

25           There are four types of incentives that

1 make up the total incentive a builder can receive  
2 under BUILD. The base incentives -- the first is  
3 the base incentive which is a -- which is based  
4 on greenhouse gas emissions avoided from mixed-  
5 fuel buildings. Currently, this is valued at  
6 \$150 per metric ton of CO2 emissions.

7 The second is a building efficiency  
8 incentive based on a percentage above code. This  
9 incentive maxes out at \$1,000 per bedroom.

10 The third is an incentive for the  
11 incremental PV above code that might be included  
12 in the modeled resident utility cost requirement.  
13 We are looking at \$1.30 per watt for a low-rise  
14 and \$3.00 per watt for mid- and high-rise.

15 Fourth is an optional kicker incentive  
16 for things like grid flex, battery, EV charging,  
17 and other technologies we will go through soon.  
18 This is a flat rate, depending on the equipment.

19 So an eligible applicant would add all of  
20 these incentives together to get the total  
21 amount.

22 Next slide please.

23 The purpose of offering kicker incentives  
24 is to encourage the market for things such as  
25 technologies that contribute to electrical grid

1 stability, like grid flex and onsite energy  
2 storage, low-emission technologies, such as heat  
3 pumps with low GWP refrigerants, high efficiency  
4 appliances such as induction cooktops and heat  
5 pump clothes dryers, and other things, like EV  
6 chargers. The price levels are listed on here  
7 and are based on GHG reduction or incremental  
8 costs with considerations to other incentive  
9 programs that are offered. We would appreciate  
10 any feedback you have on these incentive levels.

11           Next slide please.

12           We want to provide flexibility to  
13 applicants but also need to ensure ratepayer  
14 funds are being spent appropriately. Our goal is  
15 to incent new activity, so reservations must be  
16 submitted before receiving building permits. We  
17 also want to support broader market  
18 transformation and disperse funds to many  
19 different applicants, so incentives will be kept  
20 at \$3 million per applicant. Applicants are also  
21 required to agree to liquidated damages if there  
22 was no good faith effort to continue the project.  
23 And we will be allowing layering of incentives so  
24 long as the applicants aren't overcompensated for  
25 the actual project costs.

1           Next slide please.

2           This is a sample project, Mateo Valley  
3 Garden, to show the incentive types and levels  
4 available for a low-rise project in Climate Zone  
5 13, or Fresno area. This is a minimal BUILD-  
6 compliant project with battery storage and low  
7 GWP refrigerant kicker. This project is eligible  
8 for \$218,000. This includes the base incentive  
9 at \$150 per metric ton. No building efficiency  
10 incentive because it is a minimally compliant --  
11 minimally BUILD-compliant building with no  
12 additional energy efficiency measures. And \$1.30  
13 per watt for the incremental PV incentive, and  
14 then the kicker incentives.

15           Next slide please. Thank you.

16           If we took the same sample project and  
17 looked at it across different climate zones, this  
18 is what we would see. The same project will  
19 receive a different base incentive amount based  
20 on climate zone since greenhouse gas savings and  
21 PV requirements are different in every climate  
22 zone. This project in Climate Zone 10 would  
23 receive slightly less incentive, whereas Climate  
24 Zone 16 would receive more. That's because there  
25 is more potential for avoided greenhouse gas



1 emissions in Climate Zone 16.

2           Next slide please.

3           This is the same Mateo Valley Garden  
4 project but this time we added more energy  
5 efficiency measures. This building has a more  
6 efficient HVAC system, a drain water heat  
7 recovery system, two-inch insulation for the  
8 recirculation loop, and Title 24 prescriptive  
9 envelope. This project is eligible for \$290,000.  
10 This is more than \$70,000 than the minimally  
11 compliant version that we just looked at. So the  
12 base incentive increased, the PV's incentive  
13 decreased, the kicker stayed the same, and this  
14 time there is a \$72,000 incentive for building  
15 efficiency.

16           Next slide please.

17           This is, again, the same project across  
18 the other different climate zones.

19           And next slide please.

20           This is a sample project for a mid-rise  
21 project in Climate Zone 3, or at the Bay Area.  
22 The total incentive amount is over \$1.2 million  
23 with a highly efficient building. The building  
24 efficiency incentive is maxed out at \$1,000 per  
25 bedroom. The incremental PV increased to \$3.00

1 per watt because it's a mid-rise project. And  
2 there is no kicker incentive but this project has  
3 potential to increase more incentives if they  
4 choose to include them.

5 Next slide please.

6 And, again, this is the same project  
7 across different climate zones.

8 And next slide please.

9 Here are some items we are seeking  
10 feedback on. Are the incentive amounts set  
11 appropriately? We would appreciate any feedback  
12 on any of the incentive types. Should any of  
13 them be increased or decreased? Are there any  
14 other equipment that we should be incenting that  
15 wasn't mentioned today? And is it reasonable  
16 that applicants agree to liquidated damages of  
17 ten percent of incentive reservations if there is  
18 no good faith effort in moving forward? What  
19 alternative approaches could we adopt to ensure  
20 that applicants are committed?

21 And Next slide please.

22 And now we'll open it up to questions and  
23 comments. Again, you can use the raise-hand  
24 feature in Zoom, or over the telephone, star nine  
25 to raise your hand, and star six to mute and un-

1 mute.

2 Are there any questions in the Q&A?

3 MS. LEE: Hi team. This is Natalie. It  
4 looks like we missed a raised hand previously.  
5 Could we un-mute Merrian Borgeson for her  
6 comment?

7 MS. REMY-OBAD: Hi Natalie. I am working  
8 on that. Bear with us.

9 MS. BORGESON: okay, I think -- is it  
10 working now?

11 MS. REMY-OBAD: Yes.

12 MS. BORGESON: Great. Thanks. I  
13 actually did type this in, as well, because I  
14 didn't know that you could see my hand or not.  
15 So my main question is just around the experience  
16 of developers at they look at this program and  
17 can they understand what is really being offered  
18 to them quickly and easily?

19 So if you guys could say more about, like  
20 what is the work that the developer would need to  
21 do to understand what their base incentive value  
22 is? That seems to be the most complex piece.  
23 The other pieces make sense to me. I could  
24 imagine calculating those in my head. But this,  
25 it sounds like they need to do two different

1 models of a building they're going to have in the  
2 future. They need to know their climate zone.  
3 There's a bunch of information that they'll need  
4 just to be able to say is this \$500,000 or is it  
5 \$1 million or is it -- you know? Because then  
6 they have to multiply GHGs by \$150 a ton. So can  
7 you say a bit more about the developer  
8 experience?

9           And then, is there any other -- if it's  
10 complicated, as it seems to be, what are the  
11 other ways that we might be able to design the  
12 program that still meets the statute but is  
13 simpler for understanding the program quickly  
14 from a developer perspective?

15           MS. CARRILLO: Hi Merrian. This is Deana  
16 Carrillo. Can you hear me?

17           MS. BORGESON: I can.

18           MS. REMY-OBAD: We can hear you.

19           MS. CARRILLO: Oh, perfect, because my  
20 internet went out, which was fabulous.

21           But you have a very good question. We  
22 did frontload some of the complicated issues up  
23 front to explain how the Energy Commission's  
24 model is going to work. So I think what might  
25 benefit the discussion is if we jump into the

1 participation process and how this happens, and  
2 then we can loop back to your question, because I  
3 think it's a very important one. And while we  
4 took some time to walk through the complexity of  
5 the modeling, because meeting that statutory  
6 requirement isn't always easy, we do have some  
7 what we hope are simple fixes for the developer  
8 to make that process easier for them.

9 MS. BORGESON: Great.

10 MS. CARRILLO: So --

11 MS. BORGESON: Sounds good.

12 MS. CARRILLO: Great. Thanks.

13 And with that, why don't we go ahead --

14 MS. REMY-OBAD: All right.

15 MS. CARRILLO: Oh, go on.

16 MS. REMY-OBAD: No. There are a couple  
17 of open questions in the Q&A. And we do have two  
18 hands raised.

19 MS. CARRILLO: Great.

20 MS. REMY-OBAD: Okay. So for the Q&A,  
21 the next question is: "Are affordable all-  
22 electric rate designs being evaluated?"

23 MS. CHAC: We are looking at affordable  
24 all-electric rates. We looked at CARE rates for  
25 the IOU. And then for POUs the equivalent of

1 low-income rate.

2 MS. REMY-OBAD: Great. Okay. Thank you.

3 Next, there is a question from Natalie  
4 Laughin (phonetic). "Is there an incentive for  
5 EV chargers or EV-ready?"

6

7 MS. CHAC: The incentives that were shown  
8 in the previous slide earlier, those were for the  
9 EV chargers.

10 MS. REMY-OBAD: Okay. Next, we have a  
11 question.

12 "Is the technical assistance to developers  
13 being funded separately or is the incentive  
14 envisioned to cover the additional modeling  
15 analysis that developers need to procure to  
16 reach the program thresholds?"

17 MS. CARRILLO: I'll take that question.  
18 And I apologize, I don't have a visual. This is  
19 Deana Carrillo again.

20 The program is offering two different  
21 services. The first is technical assistance  
22 which will be provided to applicable developers  
23 separately. And the second is the incentive  
24 value and the actual financing and incentive for  
25 building the actual building. And so it's two

1 different components under the program. And the  
2 technical assistance provider will be available  
3 to developers to help model their program,  
4 identify measures, troubleshoot using new types  
5 of equipment, and support them in their  
6 application to the incentive.

7 MS. REMY-OBAD: Great. Thank you,  
8 Deanna.

9 Next, we have a raised hand from Nehemiah  
10 Stone, so I'm going to un-mute you for your  
11 question.

12 MR. STONE: Can you hear me now?

13 MS. REMY-OBAD: Yes.

14 MS. CARRILLO: Yes.

15 MR. STONE: Okay. I noticed that there's  
16 incentive for additional PV, and as well as  
17 incentive for battery. And it seems to me, based  
18 on the status of the grid at this point, that  
19 there should be something of a link between them  
20 rather than being able to maximize one without  
21 touching the other. Was there any thought given  
22 to having a link between those two so you could  
23 only get an incentive up to a certain point  
24 unless you -- the additional PV, unless you  
25 included batteries?

1 MS. CARRILLO: That's a good question,  
2 Nehemiah. It is something that we considered.  
3 But we're also working to be cognizant of adding  
4 additional construction costs to the projects and  
5 meeting the statutory requirements. We would  
6 love to hear more about how the developers  
7 would -- how we could manage that or other ideas  
8 on that linkage and what the maximum or the cap  
9 of that incentive would be. So if you could  
10 include that in your comments, that would be  
11 terrific. We'd love to consider it.

12 MS. REMY-OBAD: All righty. We have  
13 another question from John James.

14 "Is and/or could supplying infrastructure  
15 during buildout for alternative methods of  
16 transportation, such as bikes or e-bikes, be  
17 part of the design criteria?"

18 MS. CARRILLO: That's an interesting  
19 proposal, John. If you could include that in  
20 your written comments, as well, and how that  
21 would best be incentivized or fit within the  
22 program design, we'd appreciate looking at that.

23 So I have learned some lessons on the  
24 sequencing of our slide deck. Program  
25 participation we should have put up front, so



1 we're going to dig into that to help provide some  
2 clarity on what the process looks like for  
3 developers, and the simplicity that we have been  
4 trying to build in to this pretty complex  
5 program.

6           Next slide please.

7           So the program participation process is  
8 designed to recognize the funding and regulatory  
9 processes required for developing low-income  
10 multifamily and single-family homes, and provide  
11 flexibility to better support the unique  
12 challenges such development space. Broadly,  
13 there are three steps in the incentive process  
14 under the program.

15           Step one is the incentive reservation.  
16 After working with a technical assistance  
17 provider, if applicable, the applicant will have  
18 their initial building design developed to apply  
19 for an incentive reservation. At this point you  
20 need, in essence, to know what type of building  
21 you're going to build, what type of measures you  
22 think you're going to install, and we'll help you  
23 with those calculations. The developer will  
24 provide the information outlined here and, upon  
25 review and approval by CEC Staff, will receive an

1 incentive reservation before receiving  
2 construction financing. The term of the  
3 reservation is proposed to be 18 months to  
4 provide applicants time to obtain their  
5 construction financing. And the Energy  
6 Commission staff will endeavor to review these  
7 requests within three weeks.

8           Step two is the applicant project  
9 confirmation. So upon receipt of a developer's  
10 construction financing the applicant would return  
11 to the Energy Commission and confirm any changes  
12 to their project. What we heard from developers  
13 is sometimes they might need to modify the number  
14 of units or the number of bedrooms to be more  
15 competitive at TCAC or some of the other housing  
16 financing agencies.

17           So applicants would then return to us,  
18 confirm that they are moving forward. And upon  
19 the Energy Commission staff's confirmation of the  
20 continued eligibility and the incentive value of  
21 the project, if things have changed, an applicant  
22 will have 24 months to construct their project.  
23 And, again, the Energy Commission will endeavor  
24 to review those confirmations within three weeks.

25           And at step three, this is upon the

1 completion of the project, the applicant will  
2 provide the appropriate documentation  
3 demonstrating construction which the CEC will  
4 review and cause the incentives payments to be  
5 made. I wish I could say that this payment would  
6 happen in three weeks. It is a bit of a process  
7 to get a cut check from the State of California.  
8 This time period would be, likely, 90 days. I'm  
9 going to dig into this a little bit more.

10           Next slide please.

11           This slide demonstrates some other  
12 elements of program participation. So at the  
13 incentive reservation, Staff is suggesting two  
14 other elements of flexibility, that we allow a  
15 six-month extension of that 18 months, so the  
16 reservation would not exceed up to 24 months,  
17 upon a demonstration that the project financing  
18 can be received. So this might be, perhaps, the  
19 TCAC funding round happened a little later that  
20 year. We're hoping to be flexible.

21           And secondly, to encourage developers to  
22 explore their whole portfolio for decarbonization  
23 opportunities, and not just on a project-by-  
24 project basis. We'd provide the ability to  
25 transfer awards within a developer's -- excuse

1 me -- within a developer's portfolio, assuming  
2 that funding is available and the project  
3 eligibility requirements can be met. We're also  
4 requiring annual reports to milestones and  
5 participation in the EM&V process.

6           So Merrian asked a really good question  
7 earlier about how challenging or simple this may  
8 be for applicants, so let's go to this next  
9 slide.

10           I wanted to spend a few minutes to dig a  
11 bit deeper into the reservation process.

12           We received a lot of stakeholder feedback  
13 that varied. Many developers asked for a simple  
14 process that didn't require costly modeling. We  
15 received other feedback from other developers  
16 suggesting that we just rely on their existing  
17 building processes and models. So to balance  
18 those various stages that a project might be in  
19 their lifecycle and the level of investment  
20 developers might be willing to make at specific  
21 periods, we are proposing a two-step -- two  
22 different pathways to that incentive calculation.  
23 One would be based on the developer's custom  
24 energy model that they're already working for  
25 their building processes with an acknowledgment

1 of the methodologies that we've approached to  
2 meet some of our statutory requirements. And the  
3 other is the BUILD Calculator.

4 Next slide please.

5 And at this point, I am going to  
6 introduce a colleague of mine, Larry Froess, who  
7 is going to walk through the BUILD Calculator.

8 And to tie this back to the earlier  
9 question of how can we make this simpler for  
10 developers to understand what they would need to  
11 do to meet some of the program's statutory  
12 requirements, the Energy Commission has been  
13 doing a lot of work and analysis and, we believe,  
14 this tool that will help in that process to make  
15 it more simple.

16 So with that, I'm going to turn it over  
17 to Larry.

18 MR. FROESS: Thank you, Deana. Can you  
19 release or release the screen so I could share?  
20 Sorry, it's still -- do I need to be promoted to  
21 a host? It's not letting me share.

22 Erica, can you maybe load it up and I  
23 could talk it through, if you can share?

24 MS. CHAC: Yeah, that sounds good. Let  
25 me just pull it up really quick. It's opening up

1 right now. Sorry. My computer is freezing up a  
2 little bit.

3 MR. FROESS: Okay. I got promoted.

4 MS. CHAC: Okay.

5 MR. FROESS: I can take it over. Thank  
6 you. Sorry about that technical difficulty.

7 Thank you, Deana.

8 So I'm going to demonstrate the BUILD  
9 Calculator using a few examples to show how it  
10 determines the incentive amounts. These models  
11 are based on a two-story, eight-unit, 12-bedroom  
12 apartment building that has a prescriptively  
13 compliant envelope. I want to point out, too,  
14 that the incentive dollars that are being shown  
15 are for these demonstration purposes only and  
16 don't necessarily reflect what the final  
17 incentives will be when the BUILD Program is  
18 launched, but this is, rather, to show how the  
19 incentives change based on the building  
20 efficiency changes.

21 I'm going to start with a building in  
22 Riverside. That will be Climate Zone 10. And you  
23 can see that this already has a percent better  
24 than Title 24, so this is a minimally compliant  
25 building for Title 24 code.

1           And what we can see is, right off the  
2 bat, we go up to the as modeled prior to  
3 incremental PV, that this is -- the modeled  
4 utility cost is 32 percent higher than the mixed-  
5 fuel case which would result in a modeled  
6 resident utility cost of being \$9.16 more per  
7 month per tenant. And so right now it would  
8 be -- it would qualify for \$25,816 for the  
9 building for incentives, which is about \$2151 per  
10 bedroom. And what this is doing is it's going  
11 to -- in order to close this gap of the 32  
12 percent higher bill savings to get to the 5  
13 percent, we can either increase the building  
14 efficiency or we can add the incremental PV. And  
15 so this calculator is automatically sizing that  
16 PV. So here, we've got 0.45 kW per unit, or 3.64  
17 kW more for the entire building to achieve that  
18 bill savings.

19           So next, I'm just going to increase this  
20 building efficiency by increasing the heat pump  
21 efficiency to 12 HSPF, go to an 18 SEER AC, put  
22 in some pretty good windows of 0.23, then we're  
23 going to keep the exterior wall foam board as R-  
24 4, we're going with TIER 4 heat-pump water  
25 heaters and are located outdoors or in a garage,

1 in a covered area, and we're not going to do a  
2 battery just yet. And so this increased the Title  
3 24 compliance up to ten percent. And now the  
4 modeled utility cost went down to 26 percent  
5 higher than the mixed fuel, at \$7.26 a month.  
6 And you'll need less PV now, so you need 0.37 kW  
7 per unit or about 3 kW for the building. And  
8 then all the incentives calculate out now to  
9 \$35,758 for the building, or about \$3,000 per  
10 bedroom, and that's about \$10,000 extra for  
11 improving the building there.

12           Now if I add a battery to this scenario,  
13 I'll add a 14 kW battery, you can see that the  
14 modeled utility cost is down to 11 percent  
15 higher, or about \$3.00 a month per tenant. The  
16 PV went way down, the extra PV, to 0.19 kW per  
17 unit, or about 1.5 kilowatts for the building.  
18 And the incentives went up to \$37,838. So that  
19 shows the change that the battery can contribute  
20 to it.

21           So let me change it back to a minimal  
22 compliance and I'll take a different climate  
23 zone. And we'll go with Sacramento, Climate Zone  
24 12. And so with Climate Zone 12, our gas utility  
25 is going to be -- oh, I'm sorry, for Climate Zone



1 10 it was Southern California Gas for the utility  
2 and Southern California Edison for the electric.  
3 For Sacramento, we're going to use PG&E for the  
4 gas utility and PG&E, also, for the electric  
5 utility.

6           Again, it's a minimal compliant building  
7 at 1.9 percent above Title 24. The modeled  
8 utility cost before incremental PV is 53 percent  
9 higher than the mixed-fuel bill at \$15.92 extra a  
10 month that the tenants would pay. And so to get  
11 to the five percent cost savings, it's going to  
12 need an additional 0.58 kilowatts per unit or  
13 4.65 kW per building. And that's going to result  
14 in an incentive value of \$31,521 for the  
15 building, or \$2,627 per bedroom.

16           Again, I'll do the same exercise. I'll  
17 maximize the efficiencies of the heat pump, of  
18 the air conditioner, pick the better window, and  
19 we're at 12.2 percent better than Title 24. The  
20 modeled utility cost is down to 43 percent higher  
21 at \$12.89. And the PV went to 0.48. So by  
22 making the building more efficient the result is  
23 less PV at the same time and the incentive is up  
24 to \$40,360 for the building.

25           And just to go back, our last demonstrate

1 will be changing it back to a minimal efficient  
2 building. And there's some climate zones that  
3 have multiple utility combinations, as Deana  
4 mentioned before. And in Climate Zone 12 there's  
5 another electric utility, that is SMUD. And  
6 based on if this project gets built in a SMUD  
7 territory, based on their electric rate  
8 structure, they are already, just a minimally  
9 compliant building, at positive modeled utility  
10 cost savings of plus ten percent. So that results  
11 in not needing any additional PV if you're in a  
12 SMUD territory. And this would qualify for  
13 \$24,244 for the building.

14           So that's the end of my demonstration.  
15 Back to you, Deana.

16           MS. CARRILLO: Thanks Larry.

17           So this is a tool that we've developed to  
18 help developers really identify on what type of  
19 building design they could adopt within certain  
20 climate zones and utility territories in order to  
21 meet that statutory requirement of ensuring that  
22 our most vulnerable Californians have some  
23 resiliency on utility costs as we move towards  
24 decarbonization.

25           We're hoping that this tool can be very

1 helpful for applicants and developers in  
2 simplifying the process to figure out, what do I  
3 need to install and how much is it going -- you  
4 know, estimate their own construction costs? And  
5 then look at the level of incentives that they'll  
6 be able to receive.

7           We have this tool populated for a few  
8 climate zones, not all, and so it's for  
9 demonstration purposes only. But we do want  
10 feedback on whether it's helpful.

11           We've also heard from some developers  
12 that they may just want the surety and be able to  
13 submit their own models at that time as they're  
14 closer to the construction process. And we're  
15 trying to build this flexible approach to address  
16 both scenarios.

17           So here's some key areas where we're  
18 seeking feedback. And then we're going to open  
19 it up to questions and comments again. And I'm  
20 very interested in getting your comments on  
21 whether this approach helps absorb that  
22 complexity and is simply enough for -- to  
23 encourage developers to make that decision.

24           I think another thing to note is that  
25 technical assistance will be provided to all

1 potential applicants to help work through this  
2 and help developers, A, understand the process  
3 and, B, demonstrate compliance.

4           So here's some ways that we're seeking  
5 feedback. We want to see if this three-step  
6 process appropriately aligns with the  
7 requirements around the low-income funding  
8 programs? If not, what could we be doing better?  
9 What else should we be considering?

10           Also, for each step in the process, are  
11 the various milestones and documents reasonable  
12 and consistent with both the industry timetables  
13 and industry standards? You will see that we  
14 requested for demonstration of completeness based  
15 on documents that a developer would already be  
16 submitting to participate in the building  
17 process, as well as documents that they may have  
18 already submitted to their financing elements.  
19 So we're really trying to leverage those existing  
20 processes.

21           We talked a little bit about this third  
22 question: Is the BUILD Calculator helpful or not?  
23 Interested in that discussion. We'd really like  
24 your feedback because we've been working to  
25 absorb that complexity.

1

2           And this last question, the Energy Commission  
3 is exploring how we expand this participation  
4 process to projects in tribal areas that might  
5 not readily -- that won't readily participate in  
6 Title 24 building standards. So we're looking  
7 for some equivalent examples that we could use to  
8 help projects in those areas. And we'll be  
9 reaching out to additional stakeholders for  
10 input.

11           And with that, we go to our next slide,  
12 which is questions and comments on that program  
13 participation process.

14           MS. REMY-OBAD: Hi Deana. I have a  
15 couple of questions in our Q&A box. The first is  
16 from Sean. He says,

17           "SEER values on heat pumps go much higher  
18 than 18. Will there be higher values  
19 available? They top out at SEER 36,  
20 literally twice as efficient as the SEER 18  
21 that seems to be the software cap."

22           MS. CARRILLO: So Sean, I'll give my  
23 answer.

24           And Larry, maybe you can follow up for  
25 anything I may have missed?

1           I think the answer is, yes, we want  
2 developers to be able to design the building that  
3 they want to develop. We are looking -- again,  
4 the BUILD Calculator is only an example. And so  
5 we will be doing some further population.

6           And with that, Larry, you know the  
7 technical specifications better than I do. Maybe  
8 you'd like to add some detail to that answer, or  
9 we could also just review the questions and  
10 comments and get back to folks then.

11           MR. FROESS: No, I can answer it. Hey.  
12 Hi John.

13           Yeah, so the mini splits or the variable  
14 capacity heat pumps, those can go up to 36 SEER.  
15 But we were just trying to represent the  
16 traditional heat pumps that go from -- you know,  
17 the 18 SEER would be like the Infinity, the  
18 Carrier Infinity line, kind of a traditional-type  
19 system. But we also will have the VCHP credit  
20 available as a different selection as we develop  
21 it in the future.

22           MS. REMY-OBAD: Great. Thank you, Larry  
23 and Deana.

24           Next, Claire asks -- says, "Is not SEER  
25 calculated using a particular temperature? Would

1 not using EER be better?"

2 MR. FROESS: Yeah. We're using CBECC, so  
3 CBECC asks for SEER and EER. And so whatever  
4 SEER has put in, a corresponding EER is  
5 calculated in CBECC, so it's using whatever CBECC  
6 was calculated with.

7 MS. CARRILLO: I think we could also add  
8 that in the preliminary program design, which is  
9 a document that we distributed last night and  
10 this morning but there's just one document, we do  
11 have a list of eligible equipment under kind of  
12 the calculator approach where we're looking to  
13 absorb that complexity, and then the models. And  
14 I realize that we've also -- I missed reinforcing  
15 something in my own talking points.

16 Could we go back to slide 39,  
17 Cenne(phonetic), for just a second? Oh, you did.  
18 Sorry.

19 So slide one is when developers are going  
20 to submit their reservation application to get an  
21 idea of what type of project they're going to  
22 need to build and what type of incentive they'd  
23 be eligible for before they get their  
24 construction financing. So you could use the  
25 BUILD Calculator or you could submit your models.

1           By step two, you know what you -- the  
2 developers know what they're building. They've  
3 gotten their construction financing. What we  
4 want submitted at this point is what you're  
5 actually building. And there will be kind of a  
6 recalibration of the award to ensure that it's  
7 still eligible, that Building Code hasn't  
8 changed. It could go up at this time. Likely,  
9 it, probably, it could also go down at this time  
10 if Energy Code did change, or if you're doing  
11 fewer units, or if something has shifted. But at  
12 that point we're looking at models, where we can  
13 look at the different levels of equipment that  
14 could be above and beyond whatever we end up  
15 putting in the BUILD Calculator.

16           I don't know if that -- hopefully, that  
17 helps.

18           Okay, next question.

19           MS. REMY-OBAD: All righty. Zahar  
20 (phonetic) says,

21           "Have you compared the tool calculations  
22 against the inputs and outputs of the QUAC  
23 tool," or, yes, "CUAC tool? Most developers  
24 use the CUAC receipt to estimate utility  
25 bills for tenants. Would be helpful to not



1           have to use two separate calculators or not  
2           get different results from each."

3           MS. CARRILLO: That is a very -- I  
4 appreciate that comment. Yes, we have done -- we  
5 did some preliminary calibration with CUAC. And  
6 we will be sure to look at that again. Good  
7 point. Appreciate that. And if you could  
8 extrapolate on that a little bit more on what  
9 that impact would be for developers in the  
10 comments, that would be helpful.

11           MS. REMY-OBAD: And I think that the next  
12 two comments from Natalie and Sean are sort of in  
13 response to some comments that Staff have already  
14 provided, you know, so they're not specifically  
15 questions, just things for us to note, which we  
16 will most definitely do. If I have that wrong,  
17 please raise your hand and let me know and I will  
18 make sure to read out your responses.

19           We also have a hand raised from Nehemiah,  
20 so I am going to ask him to go ahead and talk on  
21 that, as well.

22           MR. STONE: Can you hear me?

23           MS. REMY-OBAD: Sure can.

24           MR. STONE: Okay. One of the things that  
25 you showed was that in areas where VNEM is

1 available that there's an incentive for sharing  
2 with the tenants using VNEM, and where there is  
3 not it would be -- it would require a contract or  
4 something between the owner and the tenants. I'm  
5 very concerned about the second option because  
6 although VNEM is not, in theory, complicated it  
7 requires an accurate estimation or an accurate  
8 accounting of what the PV production is on a  
9 monthly basis. And the calculation for each  
10 tenant is based on the amount that they use that  
11 month.

12 I noticed, also, that time-of-use rates  
13 are what is included. And I find it -- it seems  
14 like it's way beyond the ability of a developer  
15 to keep track of the time-of-use production and  
16 time-of-use use of each of the tenants and fairly  
17 and consistently allocate the PV generation to  
18 the tenants based on, you know, the size of their  
19 unit.

20 So I'm wondering. I know that you're  
21 looking to make the program less complex so that  
22 you get more developers involved in it. But this  
23 is an area where it has to be somewhat complex in  
24 order to ensure that the tenants are not  
25 disadvantaged.

1 MS. CARRILLO: Yeah.

2 MR. STONE: So I'm wondering what your  
3 thoughts are on, you know, post-construction  
4 verification?

5 MS. CARRILLO: Thank you. That's a good  
6 question, Nehemiah, and there's a lot there, so  
7 I'm going to tease a few things out. And then  
8 would appreciate having a deeper conversation or  
9 seeing more detail in comments.

10 You know, I think this is one of those --  
11 this is where it comes down to a model and rates.  
12 And what the program is -- currently, what we're  
13 looking to do is establish a robust standard to  
14 ensure that our residents are not paying any  
15 increased costs than they otherwise would have  
16 from a mixed-fuel building. So that's the intent  
17 of the bill savings requirement.

18 I agree that there are other ways to get  
19 to energy equity for our most disadvantaged. I  
20 think our goal here with the VNEM approach is not  
21 to do -- is, well, one thing worth exploring.  
22 Take a few steps back because I kind of think on  
23 my feet.

24 What we're looking to explore is whether  
25 we could come up with a modeled amount based on

1 the program methodology for a period of time  
2 within a certain period of time. And I'm going  
3 to keep that as a modeled amount because the  
4 program can't predict future rate increases. And  
5 I agree with you that the developers or the  
6 primary owners of the building and their managing  
7 partners can't manage that real-time cost  
8 differential and we're not asking them to take on  
9 that burden. I think we would be looking -- you  
10 know, we're opening up the question of could we  
11 do this simply through estimates at the beginning  
12 to meet that statutory intent? So that's as far  
13 as program requirement, is like that's a question  
14 we're posing.

15 Parsing out the second --

16 MR. STONE: So do you --

17 MS. CARRILLO: Can I just parse out? The  
18 second question is: Are we going to be tracking  
19 actual rates in utility areas, and rate  
20 differentials, and the solar impact over time for  
21 participating projects? That isn't something  
22 that we've contemplated to date beyond what the  
23 PUC will be doing through its evaluation,  
24 measurement, and verification process. And we're  
25 still working through what that will look like.

1           So those are the two pieces that I picked  
2 up, but there's a lot there. Is there some --  
3 did I miss --

4           MR. STONE: If --

5           MS. CARRILLO: -- anything?

6           MR. STONE: -- if I may?

7           MS. CARRILLO: Yeah.

8           MR. STONE: Yeah. If I may, one of the  
9 considerations, one of the beauties of VNEM is  
10 that it automatically puts the burden on the  
11 owner of the PV system to keep it functioning  
12 correctly because, if it doesn't, then the owner  
13 has to make up some difference for the tenants.  
14 If you base the calculations or if you base  
15 everything on an estimate or a model of what's  
16 going to happen you remove that incentive for  
17 maintenance of the system. So there's a lot to  
18 be considered.

19          MS. CARRILLO: Yeah.

20          MR. STONE: I think this is something for  
21 the larger conversation. But I just encourage  
22 you to think through all of the possible  
23 disadvantages to the tenants from this.

24          MS. CARRILLO: Yeah. Well, and let me  
25 reframe the question, because you bring up a good

1 point, which is in areas where VNEM is not  
2 available but a solar benefit could be accrued to  
3 benefit the resident to meet the statutory  
4 requirement, is there something that we could do  
5 administratively? Because, you know, we are  
6 working across territories and not all IOU  
7 territories have VNEM.

8           Okay, moving on to any other questions,  
9 or should we move to the next section?

10           MS. REMY-OBAD: I think we're covered for  
11 now.

12           MS. CARRILLO: Great. Well, then we're  
13 going to launch into technical assistance. And  
14 bear with me. My IT has gone down here at home,  
15 so it's nice to still be with you all virtually.  
16 Okay. I'm just trying to figure out where we are  
17 on our slides. So it's technical assistance.

18           As I mentioned earlier, the statute  
19 requires that technical assistance be provided to  
20 projects that serve low-income residents. We're  
21 really excited about this element of the program.  
22 We think it's going to have the ability to reduce  
23 risk and accelerate market transformation.

24           Next slide.

25           And we're also very excited to announce

1 that the Association for Energy Affordability was  
2 selected as the technical assistance provider.  
3 It was approved by the CEC at our last business  
4 meeting this month. We anticipate that the  
5 contract will be executed next month. And we'll  
6 move quickly and swiftly to get technical  
7 assistance awards on the street, so we're working  
8 towards a Q4 launch. There will be some elements  
9 of the technical assistance that will be in the  
10 future guidelines. We're also going to address  
11 most of the technical assistance in a manual  
12 under our contract with AEA and its team.

13           Two elements that we're considering under  
14 the guidelines is going to be to provide  
15 applicants unlimited hours for technical  
16 assistance for at least the first two projects,  
17 and limit the next two projects to 50 hours.  
18 Ideally, we're providing technical assistance to  
19 numerous developers. But given that we do have  
20 scarce resources, we want to make sure that this  
21 impact -- because it really does have a market  
22 transformation impact, and so that we're able to  
23 work with developers substantively on a number of  
24 projects. And ideally by then the assumption is  
25 they've got the decarbonization design down and

1 we can move to folks that are, perhaps, later  
2 adopters or that might not have had the  
3 opportunity to pull this into their portfolio  
4 yet.

5           Another thing that I do want to clarify,  
6 also, on the technical assistance is that we  
7 don't -- technical assistance is independent of  
8 the incentives. We want to be working with our  
9 TECH initiative so that we can provide incentives  
10 to all sorts of eligible, you know, low-income  
11 housing developers. We don't anticipate that  
12 every development is going to move forward or at  
13 that time with that specific equipment, and so  
14 the two items are not dependent on each other.  
15 Developers can come in and get technical  
16 assistance. They can also just come in and get  
17 an incentive if it's something that they're  
18 familiar with and don't need.

19           So with that, I think we open back up to  
20 Q&A on technical assistance. Any questions?

21           MS. REMY-OBAD: I'm not seeing any at  
22 this time.

23           MS. CARRILLO: Okay. The let's go ahead  
24 and move to metrics.

25           The statute and the decision have metrics



1 for the programs to be considered and evaluated  
2 on. In statute, it's the number of low emission  
3 systems, the projected utility bill savings, and  
4 the cost per metric ton of avoided GHGs. We'll  
5 be working with the PUC's Evaluation,  
6 Measurement, and Verification Contractor, or  
7 EM&V, which is Opinion Dynamics, through this  
8 process. But we really want to get stakeholder  
9 feedback on what metrics they would suggest would  
10 demonstrate success or improvement or technology  
11 uptake. There's a lot here and we'd like to  
12 hear from stakeholders what they think should be  
13 included.

14           Next slide.

15           And this is us. Given the depths of some  
16 of the content, I'm surprised that we got here so  
17 quickly, and I'm open to going back to some other  
18 slides if folks have follow-up questions, but we  
19 want to introduce the team. And don't just reach  
20 out through the docket or through the BUILD  
21 listserv. Feel free to reach out to us  
22 individually.

23           Next slide please.

24           As I mentioned earlier, we're hoping for  
25 written comments and suggestions by September

1 30th of this month. And if you haven't already,  
2 please subscribe to the BUILD listserv.

3 And next slide.

4 And now we can open it up to public  
5 comments. We can go back to any of the previous  
6 slides. I welcome public feedback and input on  
7 what we can improve, maybe it's more, maybe it's  
8 less, just open up that discussion.

9 MS. REMY-OBAD: All righty. We have -- I  
10 will go over some of our open questions. And we  
11 also had a comment from Sophia. She asks, "Why  
12 was Q4 selected for program launch? With the  
13 holidays, could that be changing?"

14 MS. CARRILLO: So the question from  
15 Sophia, this pilot was authorized in 2018. Yes,  
16 things can change and pivot. It is the middle of  
17 the summer -- or the middle of the holidays. But  
18 I would just note that this is our goal for when  
19 technical assistance would be available, not  
20 necessarily any requirement. So if folks were  
21 busy around that time, they wouldn't need to  
22 participate. Our hope is that we can work out  
23 the details and get that rolled out so that  
24 projects that are thinking about electrification  
25 today could jump in and get some assistance.

1           But agreed, around the holidays, agreed  
2 that given where we come today, it's a pretty  
3 optimistic and aggressive time schedule, but  
4 we're going to work pretty hard to -- we're going  
5 to work hard to keep at it.

6           MS. REMY-OBAD: Okay. Great. Thank you.

7           Natalie had made a comment, just letting  
8 us know that we may need to have a different  
9 incentive between multifamily versus single-  
10 family dwellings. Her understanding is that the  
11 cost is higher for multifamily. So I just wanted  
12 to go ahead and read that comment out.

13           Sean also mentioned that there are --  
14 SEER for ducted systems do go to 26 and 24.  
15 Again, I think that was just a helpful comment.

16           The next is from Claire.

17           "Has the state considered encouraging  
18 remodeling or retrofitting past state  
19 buildings, for example, 9th Street, CEC, to  
20 make low-income affordable efficient --  
21 energy efficient Downtown Sacramento multi-  
22 unit housing? I noticed that there are state  
23 buildings which appear less occupied out in  
24 the east part of the county too. It seems  
25 like these emptier buildings could be

1 converted. Retrofitting and remodeling large  
2 buildings might avoid more embodied carbon  
3 greenhouse gas making which seems could be a  
4 metric parameter.

5 "I have been in some beautiful and  
6 comfortable converted" -- oh, shoot, sorry,  
7 my little thing just -- hold on one second,  
8 I'm so sorry, come on, there we go -- "could  
9 be a metric parameter. I have been in some  
10 beautiful and comfortable converted  
11 buildings, at least one with great loft  
12 housing inside."

13 MS. CARRILLO: Great. Thank you for that  
14 comment.

15 It looks like Merrian has her hand raised  
16 again.

17 MS. BORGESON: Yes.

18 MS. REMY-OBAD: And we also do have a  
19 question from Tom.

20 MS. CARRILLO: Okay. Could we un-raise  
21 Merrian's hand? I want to see if we answered her  
22 question.

23 MS. BORGESON: I'm un-muted. I think I  
24 got --

25 MS. CARRILLO: Oh, good.

1 MS. BORGESON: -- un-mute control before.

2 MS. CARRILLO: I really appreciate our --  
3 you know, how we're trying to make it sensible  
4 for the developers, or is there anything that  
5 you'd like to go back to?

6 MS. BORGESON: Yeah. I just wanted to --  
7 I think that the -- I mean, the two pathways to  
8 get there makes a lot of sense. And I get the  
9 restrictions of the statute that you guys are  
10 trying really hard to work around. So I totally  
11 get it and you guys have done an amazing job with  
12 the statute and the way its language was.

13 I still think that there could be an  
14 additional layer that you think about in terms of  
15 marketing the program where, I mean, just one  
16 thing you said was really striking that, you  
17 know, in SMUD territory, they don't have to do  
18 anything extra. They just have to build it all  
19 electric. And I think giving folks, maybe it's  
20 just by climate zone or, you know, some sort of  
21 simple map where you can click on the map and  
22 you're like, you see two examples, like a larger  
23 building and a smaller building. And you know,  
24 given certain assumptions, you know, the per-  
25 bedroom incentive is \$3,000. I think developers

1 need to see that more quickly than going -- like  
2 there's just this barrier for people who are not  
3 currently motivated. And there's a lot of  
4 motivated folks on this call and that have been  
5 looking at this program.

6 MS. CARRILLO: Yeah.

7 MS. BORGESON: And what I'm interested in  
8 is for the folks who are not motivated, for them  
9 to see like, wow, I can \$3,000 per bedroom, under  
10 certain conditions, you know, with technical  
11 assistance, but that that number comes up really  
12 quickly when they look into the BUILD Program.  
13 So they don't have to do too much work before they  
14 get a sense of what they might be able to get in  
15 terms of incentives. That's just one suggestion  
16 for marketing and how you can use the tools  
17 you've created to get an initial impression for  
18 people who are new to this or haven't been  
19 thinking about electrification for ten years.

20 MS. CARRILLO: Yeah. Appreciate that.  
21 Full disclosure, this is a guideline workshop,  
22 not marketing. We had a few others on the slide.  
23 Not my skill set.

24 MS. BORGESON: Yeah. That's fair.  
25 That's fair. I'm just thinking about like

1 translating it for folks --

2 MS. CARRILLO: Yeah.

3 MS. BORGESON: -- once they're -- yeah.

4 MS. CARRILLO: Great.

5 And I'm getting a feedback, which I think  
6 is on my end.

7 But, Camille, maybe you can see if  
8 there's any other questions?

9 MS. REMY-OBAD: Yes, we have.

10 "Regarding the metrics to collect, it would  
11 be wonderful to get insight into the actual  
12 costs of installed measures that the  
13 developers install and how much of that cost  
14 does the incentive offset? The goal here is  
15 market transformation. We need to make sure  
16 the incentives are high enough to push  
17 developers over the hump of the initial  
18 investment, and also impactful in reducing  
19 the cost of the measures long term."

20 Deana, you're muted.

21 MS. CARRILLO: I appreciate that comment.

22 And I think that is a great -- you know, it  
23 piggybacks off of Merrian's comment, as well, you  
24 know, what's the per bedroom? What are  
25 offsetting on costs?

1           I think when you pose the question of  
2 what developer costs we're offsetting, we've  
3 heard really different things. You know, there  
4 are those who, as Merrian had mentioned, aren't  
5 even thinking about electric, going all electric  
6 yet, or haven't done it before, and so how can we  
7 incent them to try it? There are their actual  
8 construction costs, which some say are lower, and  
9 then there's the first-time adoption costs of  
10 trying something new. And so we're looking at  
11 both of those elements.

12           As we look at the equipment costs, we're  
13 looking to offset those costs to the extent and  
14 kind of calibrate them so we can not only make  
15 that incremental difference but make the  
16 difference to try something new. And as I  
17 mentioned, getting those late adopters to be  
18 interested in thinking about it, and then doing  
19 it. And if we can get them to do it once, as  
20 Commissioner McAllister said, you know, we'll be,  
21 you know, moving the market.

22           MS. REMY-OBAD: Great. And I wanted to  
23 circle back to Tom, who said, "Would you allow  
24 layering of build incentives with other CEC grant  
25 funding programs?"



1 MS. CARRILLO: Yeah, so we did have one  
2 note on that.

3 Both the PUC decision notes that we --  
4 that layering incentives is eligible, as well as  
5 incentives within local areas that might have  
6 Reach Codes. As far as laying incentive, what I  
7 would say is, yes, as long as the developer, you  
8 know, isn't making a profit on it and that the  
9 incentive layering doesn't go over the actual  
10 cost of the equipment.

11 MS. REMY-OBAD: Great. And I want --

12 MS. CARRILLO: So, yes, and layers are  
13 okay, yes, but not over the cost of the  
14 equipment.

15 MS. REMY-OBAD: And I think Merrian had  
16 her hand raised.

17 Can you talk? Are you able to talk,  
18 Merrian?

19 MS. BORGESON: Sorry. It was a mistake.  
20 Thanks.

21 MS. REMY-OBAD: Oh, no worries. Okay.

22 MS. CARRILLO: All right. Well, I want  
23 to say thank you to everyone. We will have these  
24 slides posted later today.

25 Oh, it looks like we've got one more

1 question come in. So the question is,  
2 "Can you explain the value of the valuation  
3 if incentives will be paid before an  
4 evaluation is completed? What if the  
5 evaluation finds the models were very poor,  
6 over or underestimating benefits?"

7 So while the incentive value isn't -- I  
8 think to answer that question, Cenne, could you  
9 go back to the one, two, three slide? I don't  
10 know what number it is at this point. There we  
11 go.

12 So the incentive reservation is made at  
13 one before project construction -- or before  
14 project construction financing is obtained.  
15 Ideally, with this reservation -- and the  
16 developer is coming in and saying this is what  
17 I'm going to build in this climate zone in order  
18 to get this level of incentive. And we'll have  
19 the BUILD Calculator there, and we'll have our  
20 technical assistance provider to come up with an  
21 estimate. It is a strong estimate because we  
22 know that projects may change between one and  
23 two. The Building Code may change between steps  
24 one and two.

25 And after construction financing, that

1 incentive value will be confirmed. We will know  
2 what year of Title 24 you're implementing under.  
3 You will provide your model per the Building  
4 Code. And you'll provide your building permit.  
5 So at that point the commitment is confirmed and  
6 the funding itself will happen in stage three.

7           So with the goal of that incentive, in  
8 some of them it was up to almost \$1.5 million for  
9 some projects, well, that funding will happen in  
10 three. What we've heard from developers is that  
11 they can manage that through construction loans  
12 to help offset as long as they know it's coming.  
13 So if that is different, or if you have a  
14 different experience, we look forward to hearing  
15 that so that we can figure out, you know, how  
16 best to provide some surety with, also, the  
17 flexibility that we're working to incorporate.

18           All right. Well, with that, I think that  
19 wraps up our questions in the Q&A. Again, we  
20 want to say thank you. If you could go to slide  
21 53, we have that written out. We'll also have an  
22 appendix of equipment. And we recognize that  
23 that preliminary program design was provided last  
24 night. As questions come up, or with your  
25 comments, we look forward to seeing those on

1 September 30th, and then getting the guidelines  
2 out.

3           Thank you all so much for your time and  
4 for joining us today. We appreciate it. And I  
5 want to thank you in advance for the time it  
6 takes to participate and contribute to these  
7 programs and providing your comments. But just  
8 to reiterate Commissioner McAllister's comment  
9 earlier, it's definitely the stakeholders that  
10 make the programs better. And so I thank you in  
11 advance for the time that you'll take to give us  
12 some thoughtful feedback and, perhaps, some  
13 alternatives to the approaches we've suggested.  
14 We've gotten a lot of great feedback today, so  
15 thank you for your time.

16           Have a good day.

17           (Off the record at 11:27 a.m.)

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CERTIFICATE OF REPORTER

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 7th day of October, 2021.



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MARTHA L. NELSON, CERT\*\*367

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I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were transcribed by me, a certified transcriber and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

I certify that the foregoing is a correct transcript, to the best of my ability, from the electronic sound recording of the proceedings in the above-entitled matter.



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MARTHA L. NELSON, CERT\*\*367

October 7, 2021