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STATE of CALIFORNIA

CALIFORNIA ENERGY COMMISSION

In the matter of,)
) Docket No. 21-IEPR-06
2021 Integrated Energy Policy	7)
Report (2021 IEPR)) Re: Energy Efficiency:
) The Role of Energy
) Efficiency in Building
) Decarbonization

IEPR COMMISSIONER WORKSHOP ON THE
ROLE OF ENERGY EFFICIENCY IN BUILDING DECARBONIZATION

REMOTE ACCESS ONLY

TUESDAY, AUGUST 24, 2021

SESSION 2 OF 2: The Future of Energy Efficiency

1:30 P.M.

Reported By: Elise Hicks

APPEARANCES

Commissioners Present

J. Andrew McAllister, 2021 IEPR Lead Commissioner

Patty Monahan, CEC Commissioner

Genevieve Shiroma, CPUC Commissioner

Darcie L. Houck, CPUC Commissioner

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APPEARANCES (CONT.)

Panelists Panel 1

Ingrid Neumann, CEC, Moderator

Kapil Kulkarni, CPUC

Mazi Shirakh, CEC

Bruce Ray, Johns Manville

Panelists Panel 2

Cliff Majersik, Moderator, Institute for Market Transformation

Katy Hatcher, ENERGY STAR

Barbara Locci, City of Chula Vista

Emily Curley, Montgomery County, Maryland

Sara Neff, Lendlease Americas

Public Comment

Nehemiah Stone, Stone Energy Associates

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- 2 AUGUST 24, 2021 1:30 P.M.
- 3 MS. RAITT: Okay, I'll go ahead and get started.
- 4 Good afternoon, welcome to today's 2021 IEPR
- 5 Commissioner Workshop on the Role of Energy Efficiency
- 6 and Decarbonization.
- 7 I'm Heather Raitt, the Program Manager for the
- 8 Integrated Energy Policy Report, or the IEPR for short.
- 9 This workshop is being held remotely consistent
- 10 with Executive N-08-21 to continue to help California
- 11 respond to, recover from, and mitigate the impacts of
- 12 the COVID-19 pandemic. The public can participate in
- 13 the workshop consistent with the direction in the
- 14 executive order.
- 15 This afternoon is the final session for this
- 16 workshop. To follow along with today's discussion, the
- 17 schedule and presentations are available on the Energy
- 18 Commission's website. Just go to the 2021 IEPR website
- 19 page.
- 20 All IEPR workshops are recorded and the
- 21 recording will be linked to the CEC's website shortly
- 22 following this afternoon. And a written transcript will
- 23 be available in about a month.
- 24 Attendees have the opportunity to participate
- 25 today by asking questions or upvoting questions

- 1 submitted by others through the Zoom's Q&A feature, or
- 2 making comments during the public comment period at the
- 3 end of the afternoon, or by submitting written comments
- 4 by following the instructions on the meeting notice.
- 5 Written comments are due on September 7th.
- 6 And with that, I'll hand it over to Commissioner
- 7 McAllister. Thank you.
- 8 COMMISSIONER MCALLISTER: Thank you, Heather. I
- 9 am Commissioner Andrew McAllister, leading this year's
- 10 IEPR generally, and then also the building
- 11 decarbonization track within the IEPR. So, really happy
- 12 to be here. This is one of a whole series of workshops
- 13 we are in the middle of with respect to building
- 14 decarbonization.
- 15 And I think it's really proving to be the right
- 16 moment for this conversation. And I think across the
- 17 board, really, in other states, and federally, and
- 18 certainly here in California it's just becoming
- 19 increasingly clear that our buildings are a key part of
- 20 the solution. And that there are some really innovative
- 21 things going on that we need to hear about, and build
- 22 into our programs. And also, that the challenges are
- 23 fairly significant.
- 24 And so, we had some really robust conversations
- 25 this morning and I'm looking forward to this afternoon.

- 1 So, we're going to talk first about the program
- 2 environments. We have three presentations around
- 3 different program approaches and the impacts of
- 4 different programs.
- 5 And then following that, we have a session on
- 6 building performance standards, which is an issue whose
- 7 moment is here, really. And one of the, I think,
- 8 increasingly important tools in our collective toolbox.
- 9 I will also just point out on Thursday we have
- 10 another workshop on building decarbonization that is
- 11 focused on, in the morning, embedded carbon in our built
- 12 environment, and then in the afternoon,
- 13 hydrofluorocarbons, the refrigerant question around,
- 14 really focusing on what we do about HFCs as a complement
- 15 to the proliferation of heat pumps that we need as part
- 16 of our electrification and decarbonization pathway in
- 17 the building sector. So, looking forward to that.
- 18 And then, on the 10th of September we have
- 19 another workshop about existing buildings and quality
- 20 installation, another couple key -- well, existing
- 21 buildings are a huge, huge challenge and we just have to
- 22 really make progress there, and along the way and ensure
- 23 that the work that's being done in those buildings is a
- 24 high quality, and produces the savings that we need it
- 25 to.

- 1 And then finally, tomorrow there is a Utility
- 2 and Commerce -- Assembly Utility and Commerce hearing on
- 3 the existing buildings, sort of teeing off of the
- 4 recently finalized Existing Building Decarbonization
- 5 Report that the Energy Commission adopted last
- 6 Wednesday, or the last business meeting two Wednesdays
- 7 ago. And that AB 3232 Report is worth a look. It's
- 8 come up a number of times already today and I think it's
- 9 setting a nice baseline for the path forward in terms of
- 10 our electrification pathway that really is essential for
- 11 meeting our building decarb goals.
- 12 So, I'm really happy to welcome Commissioner
- 13 Shiroma from the PUC to the dais this afternoon. So,
- 14 thank you for joining us, really appreciate it.
- 15 And again, we have Commissioner Houck, as well.
- 16 Thank you again for joining us. So, two of our really
- 17 key Commissioners on this topic from the Public
- 18 Utilities Commission.
- 19 And then, I believe we have Commissioner Monahan
- 20 as well, from the Energy Commission. So, thank you
- 21 again for joining us.
- 22 And I think Commissioner Gunda had another
- 23 commitment, so he had to focus attention on that, so
- 24 won't be with us this afternoon. But really appreciate
- 25 his engagement on this as well.

- 1 With that, Commissioner Monahan, did you have
- 2 any opening comments for the afternoon? And then, we'll
- 3 move to Commissioner Shiroma and then Houck.
- 4 COMMISSIONER MONAHAN: Thanks Commissioner
- 5 McAllister. Well, as you well know I'm the lead for
- 6 transportation and so buildings is, for me, a place
- 7 where I'm learning and listening, and really trying to
- 8 take in as much as I can. And also to really figure out
- 9 how we can make these systemwide links between, you
- 10 know, transportation, buildings, and our grid. I mean
- 11 we want to make this a seamless future. Right now it's
- 12 not, it's clunky.
- 13 And so, just really appreciate the morning
- 14 session and look forward to the afternoon as well.
- 15 COMMISSIONER MCALLISTER: Commissioner Shiroma,
- 16 did you have any opening comments? Really, really happy
- 17 to have you here this afternoon.
- 18 COMMISSIONER SHIROMA: Yes, thank you. Thank
- 19 you, Commissioner McAllister. I'm very honored to be
- 20 with all of you this afternoon and I'm honored to be the
- 21 assigned commissioner at the CPUC for energy efficiency.
- 22 I'm pleased to join you, and Commissioner Monahan, and
- 23 my Bagley-Keene partner at the CPUC, Commissioner Houck,
- 24 on the dais for this afternoon's workshop.
- As you all know, the CPUC regulates the energy

- 1 efficiency programs as administered by the large
- 2 investor-owned utilities, the regional energy networks,
- 3 and the community choice aggregators. We identify
- 4 potentially achievable cost-effective energy efficiency
- 5 savings, and establish targets for the electric and gas
- 6 utilities to achieve.
- 7 I understand that in the morning session our
- 8 CPUC staff, Coby Rudolph and Jessica Allison, from our
- 9 Energy Division, discussed energy efficiency goals and
- 10 the CPUC decision we adopted out in May of this year
- 11 that will transform policy for energy efficiency
- 12 programs in three significant ways to better align with
- 13 reducing greenhouse gas emissions, address customer
- 14 equity, and create long-term energy grid stability.
- 15 Following what really I feel was a landmark
- 16 energy efficiency decision, we also adopted a decision
- 17 in June authorizing \$2.2 billion to the four large
- 18 investor-owned utilities to administer the Low-Income
- 19 Energy Savings Assistance Program, the ESA program. And
- 20 that program reduces hardships of income-qualified
- 21 Californians and the communities with the greatest need
- 22 to lower their energy bills, combat climate change, and
- 23 improve healthy, comfort, and safety.
- 24 I'm pleased that on the panel for this afternoon
- 25 that our CPUC staff, Kapil Kulkarni, a Senior Regulatory

- 1 Analyst with our Energy Division, will be presenting.
- 2 I've had the pleasure of working very closely with Kapil
- 3 and he'll present policy changes to the energy savings,
- 4 or ESA program for income-qualified customers, including
- 5 a staff proposal adopted this summer to achieve deeper
- 6 energy savings and authorization of two new utility
- 7 building electrification pilots. All is very exciting
- 8 to see the opportunity that pilots present and how they
- 9 can then become mainstream.
- 10 So, look forward to today's discussions. Thank
- 11 you. Back to you, Commissioner McAllister.
- 12 COMMISSIONER MCALLISTER: Great. Thank you very
- 13 much, Commissioner Shiroma. And I think we did hear a
- 14 lot about the equity imperative this morning, and your
- 15 leadership on that front is just essential. So, thank
- 16 you as well for that.
- 17 Commissioner Houck, thanks being again with us
- 18 this afternoon. Any opening comments?
- 19 COMMISSIONER HOUCK: I'm just wanting to again
- 20 state how much I appreciated being able to hear from the
- 21 folks this morning, a great set of panels. And I'm
- 22 really looking forward to hearing from those this
- 23 afternoon. And with that, I will turn it back to you,
- 24 Commissioner.
- 25 COMMISSIONER MCALLISTER: Great, thank you very

- 1 much. And the alignment across staff and just the sort
- 2 of dovetailing of different themes, and clear
- 3 communication that results in that, that alignment, is
- 4 just great to see. So, we really appreciate the staff
- 5 from the Public Utilities Commission being with us and
- 6 helping us dig into these issues. That's really, really
- 7 essential. So, thanks to both of you.
- 8 So, with that let's kick off our first panel.
- 9 Maybe I'll just pass it back to Heather in case there's
- 10 anything else, but we have our first panel on programs.
- 11 MS. RAITT: Yeah. Great. Thanks Commissioner.
- 12 This is Heather.
- 13 COMMISSIONER MCALLISTER: Perfect.
- MS. RAITT: Yeah, the first panel on Energy
- 15 Efficiency Programs and their impacts. And happy to
- 16 have Ingrid Neumann back this afternoon to moderate
- 17 that. And so, Ingrid is with the Energy Commission's
- 18 Energy Assessments Division. Go ahead, Ingrid.
- MS. NEUMANN: So, I'm very excited to hear from
- 20 all our panelists this afternoon. We'll start with
- 21 Kapil Kulkarni. He is a Senior Regulatory Analyst with
- 22 the California Public Commission's Energy Division. And
- 23 he leads the oversight of energy savings assistance
- 24 programs. He previously has experience with energy
- 25 efficiency consulting, as well as at a municipal

- 1 utility.
- 2 It's all yours, Kapil.
- 3 MR. KULKARNI: Thank you, Ingrid. And thank
- 4 you, Heather and Commissioners for the invitation to
- 5 present today. My name is Kapil Kulkarni, Lead Analyst
- 6 for the Energy Savings Assistance Program at the Energy
- 7 Division, at the California Public Utilities Commission.
- 8 And my presentation focuses on the Energy Savings
- 9 Assistance Program that Commissioner Shiroma mentioned
- 10 earlier.
- 11 Next slide, please. Before I give some
- 12 background on the ESA program I wanted to provide some
- 13 additional detail on what Commissioner Shiroma mentioned
- 14 and what my colleagues Jessica Allison and Coby Rudolph
- 15 presented earlier. They presented on -- Jessica
- 16 presented on the portfolio segmentation that will take
- 17 effect for the market rate programs.
- 18 My presentation focuses on the income-qualifying
- 19 program energy savings assistance that's available for
- 20 households that are at 200 percent of the federal
- 21 poverty guidelines, or less.
- Those households are also eligible for the CARE
- 23 discount program, California Alternate Rates for Energy,
- 24 that provides an electric service discount, as well as a
- 25 gas service discount, up to 35 for electric charges and

- 1 20 percent for gas.
- 2 So, for example, a family of four making less
- 3 than \$53,000 per year can sign up to receive -- sign up
- 4 for the CARE program, receive that rate discount, and
- 5 then sign up for the ESA program to receive no cost
- 6 energy efficiency and weatherization upgrades. And
- 7 these are for the four large investor-owned utilities.
- 8 The ESA program has been around since the 1980s.
- 9 And since 2002, the utilities have spent more than \$4
- 10 billion to treat about 4 million households, or about
- 11 \$1,000 investment per household.
- 12 And around, after that point, around 2008 or
- 13 '09, statute was enacted to have the IOUs treat all
- 14 eliqible low-income households by the end of 2020.
- 15 Prior to the pandemic, the utilities were on
- 16 track to meet this goal. The pandemic did put a
- 17 temporary stop to the program and made it a little more
- 18 challenging to do in-home, in-person visits. But the
- 19 utilities were able to resume the program after a
- 20 temporary hiatus and still treat households, you know,
- 21 to a greater extent based on the increased demand for
- 22 the program following increases to unemployment and loss
- 23 of income to these households.
- 24 And so, based on the fact that the utilities
- 25 were on track to meet this goal then the CPUC issued

- 1 guidance to the utilities for the next program cycle,
- 2 running from 2021 to 2026, to include in their
- 3 applications ideas about deeper energy savings, as well
- 4 as a comprehensive multifamily whole building program.
- 5 So, the next slide, please. And based on the
- 6 decision that was approved by the CPUC, as Commissioner
- 7 Shiroma mentioned, in June of this year, the utilities
- 8 now have new goals. So, deeper energy savings per
- 9 household, as well as portfolio energy savings goals,
- 10 which is a change in the program from the previous goal
- 11 to treat based -- you know, kind of a volume-oriented
- 12 goal, based on number of households treated.
- So, what this does is it tried to increase the
- 14 savings per household, which previously was around 1 to
- 15 5 percent per year, depending on the type of household
- 16 and the geography of where the house was located. And
- 17 now, we're looking at going beyond that 5 percent
- 18 maximum that was there before. And in some cases,
- 19 trying to achieve up to 15 percent savings per
- 20 household, as well as up to 50 percent for our pilot
- 21 program, which I'll discuss as well.
- 22 And what this also is looking to do is kind of
- 23 move the program beyond what it was previously in terms
- 24 of the most common measures being LED light bulbs, smart
- 25 power strips, water and energy nexus measures such as

- 1 faucet aerators and low-flow showerheads. And really go
- 2 into measures that save more energy, look at different
- 3 packages or combinations of measures such as insulation,
- 4 HVAC, building shell measures and appliances to achieve,
- 5 you know, beyond 5 percent rate up to, say, 15 percent
- 6 or 50 percent.
- 7 The other thing that these new goals are tied
- 8 to, and that's the second bullet there, is really
- 9 focusing on the ESA customer. Previously, the goal was
- 10 around a volume treatment goal. Now, we're looking at
- 11 all the different segments that, you know, ESA customers
- 12 belong to.
- So, we're looking at, you know, customer
- 14 characteristics, demographic characteristics such as the
- 15 type of home, whether it's single-family, multifamily,
- 16 mobile home, whether they participated before and may
- 17 have received some measures before versus a new
- 18 participant that maybe hasn't received anything over the
- 19 last 20 years, and may have more needs than someone
- 20 who's been in the program, you know, say five years
- 21 earlier.
- 22 As well as kind of financial characteristics.
- 23 Has this customer been previously disconnected or at
- 24 they at risk of disconnection? Do they have -- are
- 25 there affordability concerns over their average bill

- 1 and, you know, what types of measures or packages of
- 2 measures are more appropriate for this customer based on
- 3 where they are and how much their bill is?
- 4 Other characteristics include geography. So,
- 5 whether they're in a disadvantaged community, in a rural
- 6 area, or a tribal area.
- 7 And then, health condition. Are they a medical
- 8 baseline customer or do they have other issues related
- 9 to respiratory illness relating to air quality, and what
- 10 types of measures may be appropriate for them.
- 11 So, in addition to the reporting that we'll
- 12 receive from the IOUs based on which segments they're
- 13 treating, we also want to look at what the activity is
- 14 by each of these segments so that we can start to
- 15 determine, you know, what packages of measures make
- 16 sense. What types of segments should be prioritized.
- 17 You know, we'd like to prioritize all the segments that
- 18 ESA customers fall into, but trying to figure out which
- 19 combinations and packages make the most sense.
- 20 And below that I have the energy savings goals
- 21 that the utilities will be required to achieve over the
- 22 next 5 plus years. And these are the kind of first year
- 23 annual savings, you know, for the measures that will be
- 24 installed. Next slide.
- So, of the \$2.2 billion that was approved for

- 1 these programs that Commissioner Shiroma mentioned,
- 2 that's about \$400 million per year, including specific
- 3 initiatives on the deeper energy savings pilot that will
- 4 -- hopes to achieve up to 50 percent savings per
- 5 household. That will be, you know, a more targeted and
- 6 more specific program for deeper energy savings.
- 7 Also, \$50 million for two electrification pilots
- 8 that Southern California Edison will be administering,
- 9 which I'll get into in a second, as well.
- 10 As well as the guidance that we issued based on
- 11 having a comprehensive multi-family whole building
- 12 program, \$350 million over the next five plus years.
- One program will be in Northern California, led
- 14 by PG&E. And the other program will be in Southern
- 15 California, jointly implemented by Southern California
- 16 Edison and Southern California Gas Company, with the
- 17 lead IOU being San Diego Gas & Electric.
- 18 And a few other things that I've included here
- 19 is kind of new items to ESA is, you know, with all the
- 20 changes to the program, previously the focus was on
- 21 getting customers treated and meeting that 2020 goal.
- 22 And now that that's been achieved, and now that there
- 23 are a lot more programs and even technologies that were
- 24 not around in 2007 or '08 such as, you know, low-cost
- 25 solar, smart thermostat programs, we're looking at all

- 1 the different universal programs available to low-income
- 2 customers, including programs such as the Self-
- 3 Generation Incentive Program, Solar on Multifamily
- 4 Affordable Housing Program. You know, programs that are
- 5 administered by -- or overseen by the CPUC, as well as
- 6 other programs such as those overseen by CSD, and really
- 7 looking at what -- you know, how all these programs can
- 8 work together.
- 9 You know, for example ESA could be the gateway
- 10 program for these customers. And then, since the main
- 11 mission for ESA is on weatherization and energy
- 12 efficiency, if it turns out that these customers could
- 13 also benefit to reduce their bill by receiving solar, or
- 14 receiving a battery then what other programs can they be
- 15 referred to.
- And so, one of the initiatives that came out of
- 17 this decision was for the IOUs to have a kind of a clean
- 18 energy and low-income programs workshop, which will be
- 19 in late September, the end of next month. And which
- 20 I'll provide more details later on.
- 21 And the idea from that is to bring together all
- 22 the different program administrators that provide
- 23 programs to kind of the similar target audience and see
- 24 how leveraging can work, coordination, referrals, in
- 25 order to make sure that, you know, we don't have one

- 1 program providing all the funding, and that you don't
- 2 have kind of silos being built up around the various
- 3 programs.
- 4 In addition to that clean energy programs
- 5 workshop, another initiative about this decision is a
- 6 universal application system that we have asked the
- 7 utilities to develop, that will provide kind of a one-
- 8 stop-shop similar to what California Air Resources Board
- 9 is developing for transportation programs, and bringing
- 10 that over to energy efficiency programs.
- 11 Next slide. So, this slide has information on
- 12 the pilot program for deeper energy savings, \$104
- 13 million over five years to achieve up to 50 percent
- 14 savings per household.
- 15 Similar to the workshop that will be about clean
- 16 energy programs this September, there will be another
- 17 workshop at the end of September relating to the IOU
- 18 program designs for this effort. So, look out for
- 19 information on that. Next slide.
- 20 So, the next few slides are on the Southern
- 21 California Edison Building Electrification Pilots. This
- 22 slide refers to the \$40 million that the CPUC approved
- 23 for a retrofit program for single-family homes in
- 24 disadvantaged communities that are high using in terms
- of energy.

- 1 And the target measures will be heat pump for
- 2 space heating and heat pump for water heating. And will
- 3 reach about 2,700 homes with an average investment of
- 4 about \$15,000 per household. Next slide.
- 5 Then, the second pilot that Edison is running is
- 6 similar to the BUILD program, the Building Initiative
- 7 for Low Emissions Development that's being run by the
- 8 CEC and the CPUC, targeting new construction and
- 9 electrification measures.
- 10 And we designed this program to not be
- 11 duplicative, but to work together to reach areas that
- 12 are not targeted by the BUILD program, including areas
- 13 that are not in non-IOU gas territories. And this is
- 14 about 10 and a half million over the next five years.
- 15 And the next slide has my contact information
- 16 relating to if you need information about the upcoming
- 17 workshops that we're having. So, please contact me if
- 18 you have questions about the presentation. Thank you.
- MS. NEUMANN: Thank you, Kapil.
- Our next speaker is our own Mazi Shirakh. He is
- 21 a Senior Mechanical Engineer here at the Energy
- 22 Commission. And he served as the ZNE lead for the 2019
- 23 cycle of the Building Energy Efficiency Standards. He
- 24 also served as the building decarbonization lead for the
- 25 recently adopted 2022 standards. Previously, he was the

- 1 project manager for the 2008, 2013, and the 2016 cycle
- 2 of the standards.
- 3 Mazi has worked with staff and the statewide
- 4 CASE team, and their team of consultants to couple heat
- 5 pump technology with efficient envelope, lighting, and
- 6 mechanical systems, as well as PV and storage systems to
- 7 make decarbonization and ZNE goals in California
- 8 buildings a reality.
- 9 All yours, Mazi.
- 10 MR. SHIRAKH: Well, thank you Ingrid. Thank
- 11 you, Commissioners and attendees. I'm Mazi Shirakh. As
- 12 Ingrid just mentioned, I was the building decarb lead
- 13 for the newly-adopted 2022 standards, which included the
- 14 measures like new tools that, you know, we developed for
- 15 this cycle of standards, and heat pump, and space
- 16 heating. Heat pump for space heating and water heating.
- 17 Baselines and PV and battery storage system.
- 18 So, today I'm going to be talking about the
- 19 tools and the metrics we've developed for the 2022
- 20 standards to align the goals and objectives of the
- 21 standards with the state's environmental goals.
- The next slide, please. So, the goals we have
- 23 for the 2022 standards is very similar to the goals that
- 24 we've heard all day today from different Commissioners
- 25 and presenters, in supporting building decarbonization

- 1 goals as established by SB 100. Supporting building
- 2 energy efficiency goals as established by SB 350.
- 3 But beyond that, you know, we also wanted to
- 4 maintain and encourage certain signals within the
- 5 standards, and that includes encouraging a thermal-
- 6 resilient building envelope, because building envelope
- 7 is our first line of defense. It works well in both
- 8 heating and cooling climate zones. And it's also very
- 9 effective as the climate changes, and the planet warms
- 10 up.
- 11 And on top of that, we also wanted to encourage
- 12 self-utilization of the onsite PV generation, and
- 13 encourage demand flexibility, and grid harmonization
- 14 signals.
- 15 So, I think as mentioned by other commenters or
- 16 presenters, while efficiency and decarb goals often
- 17 align, but there are notable exceptions. Such as
- 18 resistance heating where you could have a very strong
- 19 building decarbonization signal, but it could actually
- 20 end up increasing the monthly energy cost to the
- 21 occupants.
- So, because of this, you know, the tools and the
- 23 metrics we developed for the 2019 standards and before
- 24 were really inadequate to meet all these four objectives
- 25 at the same time. So, you know, we had to adopt a new

- 1 approach. Next slide, please.
- 2 So, to meet these challenges, you know, we used
- 3 our good old Time Dependent Valuation, TDV, which has
- 4 been in use since 2005. But, you know, we updated it,
- 5 both natural gas and electricity for the 2022 standards.
- 6 And TDV basically serves as the currency for the
- 7 tradeoffs in our performance path when builders use our
- 8 software tools to determine how they're going to comply
- 9 with the standards.
- 10 And on top of that we had to add a new hourly
- 11 source energy. And so, this is a new long-run marginal
- 12 source energy which also has been added, which this
- 13 metric actually provides the strong building
- 14 electrification signal.
- 15 So, you may wonder why we need two metrics. I
- 16 think the next slide will explain that. So, while the
- 17 hourly source energy defines the building carbon budget,
- 18 TDV ensures that, you know, we meet those targets, those
- 19 carbon targets in the most cost-effective way, while
- 20 protecting monthly energy bills for the occupants, and
- 21 preserving demand flexibility, and grid harmonization
- 22 signals.
- 23 Each one of these metrics by itself has its
- 24 strengths and shortcomings. For instance, the hourly
- 25 source energy, while it's really good at, you know,

- 1 providing strong signal for building electrification,
- 2 and efficient use of gas appliances, it really has a
- 3 very weak, or modest, or sometimes even a nonexistent or
- 4 negative signal for building envelope, protecting
- 5 building envelope features such as windows, you know,
- 6 attic insulation. And it also does not provide a very
- 7 strong grid harmonization and demand response signal.
- 8 TDV, on the other hand, is really good at
- 9 protecting the monthly energy bills and it has a very
- 10 strong efficiency signal, and a strong demand
- 11 flexibility and grid harmonization signals. But it only
- 12 provides a very modest building electrification signal.
- So, once we put the two together, it's like, you
- 14 know, we can have the best of both worlds. But
- 15 depending, I mean, how we set up the relationship
- 16 between the two metrics, we can actually have all of the
- 17 above. Low monthly energy bill cost, we can have strong
- 18 energy efficiency signals, while we maintain the grid
- 19 harmonization and demand flexibility. Next slide,
- 20 please.
- 21 So, TDV is an hourly metric and it changes for
- 22 every hour of the year. And we update that for every
- 23 code cycle. And it has several components that are
- 24 listed here. And again, it's a good tool, you know, to
- 25 avoid high energy cost and it works really well for

- 1 measures that save energy on peak in midsummer
- 2 afternoons, reducing cooling loads, and also for demand
- 3 response measures that shift away from these high
- 4 cooling load hours. Next slide, please.
- 5 So, this slide shows the different components of
- 6 TDV and their relative value. And what is also
- 7 interesting, it shows how TDV changed between 2016
- 8 standards, 2019 standards, and 2022 standards.
- 9 You know, the pink bar and I would say the gold
- 10 bar, they represent the 2016 and 2019 TDV. And you can
- 11 see the newly-adopted 2022.
- 12 And so, they do actually change from cycle to
- 13 cycle depending on the relative worth of various
- 14 components that you see on the right. Next, please.
- 15 So, the hourly source energy, like TDV is also
- 16 an hourly metric, and it actually assumes that the
- 17 utility meets the RPS and other climate change
- 18 obligations.
- 19 And so, one of the implications of hourly source
- 20 energy is whenever a renewable resource is on the
- 21 margin, like solar, the source energy value actually
- 22 goes down to zero. And in the hours where renewables
- 23 are not available, it's basically the heat rate of the
- 24 natural gas power plants that may be on the margin.
- 25 And what we found is that the marginal, the

- 1 long-run marginal source energy is actually a very good
- 2 metric to approximate the GHG emissions from the
- 3 building. And, therefore, we are actually using this
- 4 metric as a proxy for GHG emissions. Next, please.
- 5 So, the source energy comes in many different
- 6 flavors. The first one is a source energy which was a
- 7 flat metric that did not change by the season or by the
- 8 hours. What we wanted was something that would change
- 9 hourly.
- 10 So, there are three flavors of it, the average
- 11 hourly source energy, the short-run marginal source
- 12 energy, and the long-run marginal source energy.
- So, the one that we picked and it is now in our
- 14 simulation models, both CBECC-Res and CBECC-Com is the
- 15 long-run marginal source energy. And the difference
- 16 between the short-term and the long-term marginal source
- 17 energy is that the long-term actually captures the
- 18 impact of RPS goals and SB 100 goals as the grid changes
- 19 in the future and we're adding more renewables.
- 20 And that also happened to align better with the
- 21 TDV to, you know, to encourage demand response measures.
- 22 So, again, we use the long-term and that's what is in
- 23 our tools. Next slide, please.
- So, another tool that we use in the building
- 25 standards is what we call the Energy Design Rating, or

- 1 EDR. And basically what we do is we compare the
- 2 performance of the proposed building to a reference
- 3 building, which is the 2006 IECC compliant home. So, a
- 4 2006 IECC represents the EDR score of 100.
- 5 So, this EDR score can actually capture the
- 6 performance for energy, which is therms, kilowatt hours,
- 7 or TDV, or emissions. So, you know, we can use it for
- 8 both.
- 9 And, you know, a ZNE, a full ZNE building, which
- 10 basically has an EDR score of zero. And we can use the
- 11 same metric to measure how the carbon metric is
- 12 performing relative to the reference building. Next
- 13 slide, please.
- So, the recommended approach for the 2022
- 15 standards is as follows. We have two independent
- 16 metrics, source energy and TDV. And based on those,
- 17 we've developed two EDR targets.
- 18 So, EDR1 uses the long-term marginal source
- 19 energy to establish a carbon budget for the building.
- 20 EDR2 establishes the carbon -- the targets for
- 21 the TDV.
- 22 So, for a building to comply, it must comply
- 23 with both EDR1 target and the EDR2 target. And there
- 24 are some rules. And one of them is that no tradeoffs
- 25 are allowed between EDR1 and EDR2.

- 1 This is a very important point because if you
- 2 allow tradeoffs between EDR1 and EDR2, the whole thing
- 3 falls apart. So, you know, having two independent
- 4 metrics, one establishing the carbon budget and the
- 5 other one making sure that we get to that target in the
- 6 most cost-effective way, that's the way this works.
- 7 And, you know, we ran many, many simulations and this
- 8 really came out as the best approach. And next slide.
- 9 So, the previous slide described the approach
- 10 for low-rise residential buildings that used EDR as the
- 11 target. For high-rise residential and nonresidential
- 12 buildings we do not use the EDR targets. You know, we
- 13 didn't have a reference building that worked well.
- So, instead what we use is the total TDV and
- 15 source energy standard and proposed design budget to
- 16 demonstrate compliance. But in reality, it works almost
- 17 exactly the same as how EDR worked for the low-rise
- 18 building.
- I think that was my last slide. Next. Yeah,
- thank you.
- MS. NEUMANN: Thank you, Mazi.
- Now, for our final speaker of today's panel,
- 23 I've heard a little bit about what this program is
- 24 achieving and I look forward to hearing more from Bruce
- 25 Ray. He serves as Director of Governmental and

- 1 Regulatory Affairs and Associate General Counsel at
- 2 Johns Manville.
- 3 Bruce works extensively on energy efficiency
- 4 policy and innovation, including formation of new
- 5 business models, and new channels to market for Johns
- 6 Manville's insulation products.
- 7 Bruce joined the company in 1990, after holding
- 8 several positions at the USEPA and the U.S. Department
- 9 of Justice.
- 10 All yours.
- MR. RAY: Thank you, Ingrid. Can you hear me
- 12 okay?
- MS. NEUMANN: Yes, we can.
- MR. RAY: Can you hear me okay? Okay, very
- 15 good.
- 16 Thank you and thank you, Commissioner McAllister
- 17 for the invitation to participate today and share with
- 18 everyone what we're doing in residential retrofit in
- 19 California. And also thanks to the Energy
- 20 Commissioners, and PUC members and staff who support
- 21 these programs. If we could go to the next slide.
- Just some of things I'm going to talk about
- 23 today. I want to talk about how to use energy
- 24 efficiency to achieve emission reductions.
- 25 I'm going to talk about the AQMD Coachella

- 1 Valley Projects, Phase 1 and Phase 2. The unique and
- 2 important benefits that that approach brings.
- 3 And then, I'll talk about how we're going to use
- 4 efficiency to enable energy storage and integration of
- 5 further solar power.
- And, you know, basically I want to talk a little
- 7 bit about what we did, what we're doing now, and what we
- 8 plan to do in the future. If you'd go to the next
- 9 slide.
- 10 As JM, Johns Manville, we're a manufacturing
- 11 company and we have three business divisions,
- 12 insulation, roofing, commercial roofing, and then fiber-
- 13 based engineered products. And fully two-thirds of our
- 14 products go into energy efficiency end use applications.
- 15 So, we focus a great deal on innovation and energy
- 16 efficiency, as Ingrid said, new channels to market, and
- 17 new business models.
- Now, as an old EPA guy, I've followed how EPA
- 19 allows states with nonattainment areas to make
- 20 reasonable further process of meeting the NAAQS, the
- 21 National Ambient Air Quality Standards. And since their
- 22 initial quidance in 2002, and then their updated
- 23 guidance in 2012, EPA has allowed energy efficiency
- 24 enhancements to qualify for SIP-credit, full emission
- 25 reductions.

- 1 Now, thinking there are 85 million single-family
- 2 homes in the U.S., with an average age of 32 years, this
- 3 means that there's tens of millions of homes that are
- 4 under-insulated and likely inefficient. And we heard
- 5 earlier this morning that California sure has its share.
- 6 So, how would you approach using energy
- 7 efficiency retrofit of those existing homes to achieve
- 8 SIP creditable emission reductions? Next slide, please.
- 9 Well, the approach is actually quite easy to
- 10 describe. You retrofit homes. More is better, a lot.
- 11 You quantify the energy savings, usually through
- 12 modeling up front, then you use an EPA- and state-
- 13 approved attribution method, like E-grid, to quantify
- 14 the corresponding emissions reduced or avoided to get
- 15 your result.
- And remember, use the power of large numbers.
- 17 That the more homes you retrofit, the less it matters
- 18 how much energy is saved in any given home. So, while
- 19 the approach is easy to describe, the actual
- 20 implementation not so much.
- 21 There's lots of wrinkles to deal with, as you
- 22 can imagine. Just as for example, how do you do lots of
- 23 homes in a short period of time and how do you do it
- 24 cost effectively? Next slide.
- So, we figured if you want to use energy

- 1 efficiency retrofits to achieve emission reductions, the
- 2 opportunity is going to be the greatest where the air
- 3 quality is the worst. And so, we selected the L.A.
- 4 Basin, which has been persistent noncompliance with both
- 5 the ozone and fine PM.
- 6 You know, we had some discussions with the
- 7 management of the South Coast Air Quality Management
- 8 District, which regulates air quality in the L.A. Basin.
- 9 They encouraged us to submit a proposal in response to
- 10 an RFP they had out for projects that could help offset
- 11 the emissions from the newly-constructed Sentinel Power
- 12 Peaker Plant. This is in Desert Hot Springs.
- So, we did this. Long story short, received
- 14 enough AQMD funding, along with important utility
- 15 rebates, to complete retrofits in 2,100 homes in the
- 16 Coachella Valley of Eastern Riverside County.
- 17 And you see there we did just two measures, air
- 18 sealing of the attic floor and adding additional
- 19 insulation up to R-38.
- You see the results there. We got about 10
- 21 percent savings at each home for under \$2,000 average
- 22 cost per home. It's important to note that this not,
- 23 not a low-income program. But it was focused on the
- 24 AQMD's environmental justice area.
- 25 And you see on the bottom there we were

- 1 heartened that this approach was adopted by the AQMD as
- 2 a formal air pollution control measure really geared at
- 3 achieving the ozone standard.
- 4 And I do have to salute the AQMD for its out-of-
- 5 the-box thinking on this. As far as we know, this is
- 6 the first energy efficiency residential retrofit project
- 7 of its kind that was funded not by a utility to save
- 8 energy, but an air quality regulator to achieve air
- 9 quality and health benefits from those energy savings.
- The next slide. So, you know, we were able,
- 11 fortunate enough to get some additional AQMD funding and
- 12 going forward with some additional utility co-funding.
- 13 And we started doing more homes in the Coachella Valley,
- 14 adding more energy efficiency features.
- 15 You see there the one that's important that we
- 16 added, really, is the Nest learning thermostat and then
- 17 we're also deep-burying the flexible duct insulation in
- 18 the new loose fill insulation. Next slide, please.
- I want to give a shout out to our installer
- 20 partner, Alcal. Johns Manville makes the insulation,
- 21 but we don't install it. I mean it's one thing to come
- 22 up with a concept, but I think it's quite another to
- 23 actually make it happen. And for that you need a very
- 24 experienced, talented partner that actually puts boots
- 25 in the attic and does the hard work, and we're pleased

- 1 to be working with, really, what we feel is one of the
- 2 best installer-contractors, that's Alcal, who is led by
- 3 Greg Sutliff, who is their Director of Home Services.
- 4 On the Coachella Phase 2 project we did sharpen
- 5 our focus on environmental justice areas and
- 6 disadvantaged communities. And in fact what we did, to
- 7 be more precise we used the CalEnviroScreen tool to
- 8 identify those communities in Eastern Riverside County
- 9 that had high EnviroScreen scores. The higher the
- 10 score, the more disadvantages the community has. Next
- 11 slide, please.
- So, you can see this is a heat map, an
- 13 EnviroScreen heat map for the Coachella Valley where we
- 14 focused on the red and orange areas with EnviroScreen
- 15 scores of about -- 75 percent or above. Next slide,
- 16 please.
- 17 So, you know, you've probably heard a lot of
- 18 stories like this. We started the work just before the
- 19 pandemic hit and we completed only 124 homes with the
- 20 additional energy efficiency features. But our approach
- 21 of Phase 2 was to gather a lot more information and data
- 22 so we could be very quantitative in reporting our
- 23 results to the AQMD.
- 24 So, you can see here on the slide that the
- 25 energy savings were gas, electric through general

- 1 savings and TDV savings that Mazi referred to.
- 2 You can also see the financial metrics. Those
- 3 look pretty good, at \$4,500 per home, you're looking at
- 4 pretty good numbers for SIR, IRR, and then your ROI.
- 5 Next slide, please.
- 6 So, we also wanted to see how we fared cost-
- 7 wise. And here, again it looks pretty good. We were
- 8 able to quote-unquote deliver electricity via efficiency
- 9 at a rate of 6.3 cents per kilowatt hour, which is
- 10 pretty good compared to the higher residential utility
- 11 rates.
- 12 And then, of course, we carefully quantified the
- 13 emissions reduced and avoided because that's so
- 14 critically important to the AQMD. Next slide, please.
- 15 Before we go any further about how we're
- 16 changing and adjusting our approach, I want to discuss
- 17 the benefits of this approach to energy efficiency
- 18 retrofits.
- 19 There are a lot of benefits here. First of all,
- 20 we're seeing cost-effective energy savings, cost-
- 21 effective emissions reduced and avoided, not just of
- 22 NAAOS pollutants, but also greenhouse gas pollutants.
- This approach is scalable. You can do four
- 24 homes a day or you can do 400 a day. It just depends on
- 25 how many crews you want to run. Every home gets the

- 1 same measures, the same way. There's no customization
- 2 so that the labor gets very, very good at doing these.
- 3 Also, we talked about doing deeper retrofits.
- 4 Everything that we did in each of these homes, 124
- 5 homes, lays the foundation for future upgrades.
- 6 Also, unlike other programs, like grid-scale
- 7 solar, grid-scale chemical battery storage, and electric
- 8 vehicle charging infrastructure, these retrofits provide
- 9 direct benefits to disadvantaged communities.
- 10 Obviously, through lower cooling and heating bills, but
- 11 also through -- by air sealing the attic floor, better
- 12 indoor air quality, increased comfort and safety, and
- 13 actually increased home value. For many of these
- 14 people, their home is their largest asset and by doing
- 15 the retrofits they get an increase in value there.
- 16 And in addition, very important, you get
- 17 promotion of climate justice, and climate equity, and
- 18 then also climate resilience. And we're very, very
- 19 proud to have received the support of Comite Civico Del
- 20 Valle, which is an EJ organization located in Brawley,
- 21 down in Imperial County, led by Luis Olmedo, their
- 22 Executive Director. They do great things. They do
- 23 really great things. I would encourage everybody to
- 24 look into all the great work that they do. Next slide.
- You know, as good as this approach is and the

- 1 benefits, I think we feel the need for improvements and
- 2 further optimization.
- 3 We're seeing a time when we're going to see
- 4 energy efficiency is going to be valued by its temporal
- 5 and locational value, and we have to address the duck
- 6 curve problem. The solution is basically to use
- 7 efficiency to enable DR, DR to enable kind of thermal
- 8 energy storage. Next slide, please.
- 9 You know, it's funny, some people are scared of
- 10 ghosts and monsters, and I think there's other people
- 11 who are starting to get scared by the supply situation
- 12 in California.
- 13 A couple of things to note on this graph here,
- 14 that dark bar towards the bottom, that's Diablo Canyon,
- 15 2,200 megawatts that's going away soon.
- 16 The blue line is large hydro. That's a great
- 17 carbon-free resource that's diminished by the drought.
- The orange line is natural gas and a lot of
- 19 that's going away, especially the OTC plants on the
- 20 coast.
- 21 And then looking at that big green bump there, I
- 22 mean it sort of resembles the drawing from The Little
- 23 Prince, if you remember that, of a snake that swallowed
- 24 an elephant. Next slide, please.
- So, the solar resource is under utilized, but we

- 1 have to find a way to really use it well, use more of
- 2 it. And you can see that sometimes we even see that it
- 3 goes below -- our imports go below zero, which mean
- 4 we're actually exporting excess power. Next slide,
- 5 please.
- 6 So, here's where we think we can contribute to
- 7 implementing what is in essence a thermal energy storage
- 8 system.
- 9 We used the Coachella Valley Phase 2 data to
- 10 model what would happen to those 124 homes if they were
- 11 in Fresno, in the Central Valley, on a peak day in the
- 12 summer.
- The blue line represents an unretrofitted home
- 14 with AC set at 78 degrees. The orange line is a
- 15 retrofitted home and you see its getting energy savings
- 16 throughout the day. But the dotted orange line is the
- 17 thermal energy storage system, and you can see that we
- 18 are using that abundant solar resource to precool the
- 19 home in a very optimized way. And then we're coasting,
- 20 starting at five o'clock, and we can coast for a full
- 21 two hours, and then get a 50 percent AC reduction run
- 22 time for the final. Go to the next slide.
- 23 I'll run through these very quickly. The next
- 24 slide is the results on a cooler day. Next slide.
- This shows the cooling loads for the entire

- 1 cooling season with the cool and coast, and the thermal
- 2 energy storage system. Next slide.
- 3 This slide shows the emissions or the energy use
- 4 over the cooling season and you can see some significant
- 5 energy savings. Compare the blue line on the left with
- 6 the hashed line all the way on the left side, and you
- 7 can see some of that. Next slide.
- 8 And then, this is the emissions profile. You
- 9 can see we're getting the reduced emissions.
- 10 So, in short, we think that we can optimize,
- 11 further optimize this approach. We can deliver energy
- 12 savings and avoided emissions during the evening, and do
- 13 so while delivering all of the environmental justice,
- 14 environmental equity benefits that we described earlier.
- 15 So, we're very anxious to get a pilot on this
- 16 project and we think it holds great promise.
- 17 Of course there's a lot more, but I know my time
- 18 is up. But I would certainly be happy to take any
- 19 questions you might have.
- MS. NEUMANN: Excellent. Thank you so much
- 21 Bruce, and Mazi, and Kapil.
- 22 So, next we have Commissioner discussion with
- 23 the panelists and questions for the panelists. So, if
- 24 you could show yourselves. I'll hand it off to the
- 25 Commissioners.

- 1 COMMISSIONER MCALLISTER: Great. Thanks so
- 2 much, Ingrid. I really appreciate your doing double
- 3 duty today, and giving the presentation this morning.
- 4 So, thanks for that.
- 5 Let's see, so thank you to the three of you.
- 6 You complement each other extremely well. So, I'm going
- 7 to try to be brief here with just, I think, one or two
- 8 quick questions. And then, give my colleagues on the
- 9 dais a chance to ask their questions as well.
- 10 You know, Bruce, I really appreciate your being
- 11 here, you know, keeping -- I liked the expression "boots
- 12 in the attic," that's a nice twist.
- 13 And one of the reasons, you know, I wanted to
- 14 kind of give this platform for your program is that I
- 15 think it has the makings of something that is, as you
- 16 say, scalable, and targetable in ways that really do
- 17 check a lot of the boxes that we have to check, and that
- 18 we want to check, and that we must check in our programs
- 19 going forward.
- 20 And in particular, you know, the disadvantaged
- 21 community focus, also the thermal storage and just to
- 22 sort of dig into that a little bit, this precooling.
- 23 And if you insulate a house, it actually becomes much
- 24 easier for them, for the conditioning system to be
- 25 turned off for longer periods of time and not have to

- 1 cycle as quickly, right. So, that opens up
- 2 possibilities for coasting through the net peak time,
- 3 when the system is most likely to experience some
- 4 stress. And not just that time, but for example.
- 5 Also, it could be a platform for
- 6 electrification. Now, I know you're not replacing the
- 7 HVAC system or the water heater, but I guess I'm
- 8 interested in sort of exploring that a little bit.
- 9 So, you're getting NOx savings by virtue of the
- 10 efficiency, per se, just, you know, reducing gas
- 11 consumption. But, you know, with electrification you
- 12 could actually get many more reductions through fuel
- 13 substitution.
- 14 And then, you know, all this as you kind of
- 15 imply could be automated, if we use sort of a program
- 16 like this as an onramp for demand response.
- 17 So, just a lot of potential here that, you know,
- 18 gets a lot of us really excited.
- 19 Having said that, you know, you don't want to
- 20 make this kind of a project too complex and, you know,
- 21 so that the different components of it are kind of
- 22 falling over themselves.
- 23 So, I guess I'm interested in kind of your
- 24 pragmatic read on kind of how -- how much we could
- 25 accomplish with this model at some scale. You know,

- 1 like the kind of pros and cons, or the potential issues
- 2 that would have to be planned through from a
- 3 programmatic perspective.
- 4 MR. RAY: I think -- thanks for your question,
- 5 Commissioner. I think in terms of scalability I have
- 6 had some discussions with Greg Sutliff at Alcal, and you
- 7 know, I think you can scale this up very quickly and do
- 8 a number -- so many homes over the fall, winter, and
- 9 into the spring that you could really move the needle to
- 10 assist grid reliability in what we expect is going to be
- 11 a challenging summer in 2022.
- 12 It also supports electrification. Certainly,
- 13 the retrofits become easier if you move to electrified
- 14 water heating because you don't have to worry about
- 15 combustion appliance zone testing, and some of that in
- 16 addition. But by doing the fuel switching, you no
- 17 longer have a -- burning natural gas on site for water
- 18 heating and space heating, so you reduce those NOx
- 19 emissions.
- 20 And then you also -- you're going to be using
- 21 more electricity, of course, but that electricity will
- 22 be preferentially supplied by renewable or carbon-free
- 23 resources.
- 24 So, what we're doing is -- can fit, I think,
- 25 hand-in-glove with decarbonization and with

- 1 electrification requirements. And I would say, as we
- 2 heard this morning, what we're doing is really laying a
- 3 very good foundation for the deeper energy efficiency
- 4 retrofits and energy savings to come. Such as, you
- 5 know, changing to heat pumps, things like that. So, I
- 6 think from the pragmatic side I think it fits. I think
- 7 it fits very well from the scalability side.
- 8 It is inherently designed to be simple and
- 9 scalable.
- 10 COMMISSIONER MCALLISTER: I guess in terms of
- 11 just what it would take programmatically to get into the
- 12 mechanical systems and replace water heaters that would
- 13 be a different contractor most likely or, you know,
- 14 those kind of complexities, you know, I want to be a
- 15 little bit -- I want to be circumspect about how much of
- 16 that we really want to do without creating unnecessary
- 17 barriers.
- But you seem to think it's very possible to go
- 19 and combine forces like that.
- 20 MR. RAY: Yeah, I think it is. It's like
- 21 building a house. The first thing you've got to do
- 22 before you put in any of the appliances, you've got to
- 23 do the foundation and you've got to do the walls.
- 24 That's what we're doing. And we're really -- you have
- 25 to make the home ready for these deep energy savings

- 1 work and, frankly, the more expensive work that comes
- 2 later.
- 3 COMMISSIONER MCALLISTER: Great, okay. Well,
- 4 thanks a lot.
- 5 And I guess I wanted to get -- Kapil, your
- 6 presentation I really liked and it was super
- 7 informative. I'm really happy to see about the -- hear
- 8 about the multifamily initiatives and those pilots.
- 9 Certainly looking forward to coordinating on the deep
- 10 savings pilots, that's really exciting.
- 11 And then, you know, you mentioned the SCE pilots
- 12 as well. I'm wondering, in terms of sort of
- 13 coordination with other agencies, such as South Coast in
- 14 this case, you know, how much synergy might be possible
- 15 there? I'm inviting you to speculate a little bit. But
- 16 I guess, you know -- I've actually talked with Wayne
- 17 Nastri over at South Coast about this program. And, you
- 18 know, he needs all the NOx reductions he can possibly
- 19 get. They're doing incredibly aggressive things to look
- 20 for -- just to look for new sources of NOx reduction and
- 21 this is one of them. An area source, you know, you've
- 22 got all this combustion going on in homes. You know,
- 23 obviously, transportation's the big Kahuna, but this is
- 24 also important.
- 25 So, I'm wondering about any opportunities for

- 1 synergy there and for collaboration across agencies in
- 2 the South Coast, for example.
- 3 MR. KULKARNI: Yeah, thanks Commissioner, that's
- 4 a great question. And I really enjoyed Bruce's
- 5 presentation just because it's something that we're
- 6 trying to incorporate more into ESA, kind of moving
- 7 beyond the initial measures of LEDs and smart power
- 8 strips.
- 9 And I think that we're looking, as part of that
- 10 deep energy savings pilot, as well as the
- 11 electrification pilots is, you know, looking to add
- 12 insulation, looking to make the home more efficient so
- 13 you can then replace the appliances, and replace the
- 14 heating and cooling systems.
- And you know, we're looking for, not ESA to do
- 16 all that work but for, you know, this type of
- 17 coordination to where you have, you know, multiple
- 18 agencies. And even if, you know, their goals are more
- 19 focused around air quality, you know, they're still
- 20 providing energy savings that could contribute to the
- 21 energy savings goals that we've set out for the IOUs.
- So, I could definitely see that happening to
- 23 where, you know, we want the IOUs to kind of do some
- 24 targeting. And, you know, in my presentation we talked
- 25 about doing the insulation based on the household's

- 1 need. And Bruce talked about the customization.
- 2 There definitely is a need for addressing the
- 3 thousands of households in different parts of the state
- 4 that are under-insulated and are -- you know, could be
- 5 candidates for further electrification measures. So,
- 6 you know, we'd want this type of customization and cost
- 7 control that can come from, say, Bruce's program. And
- 8 then you have the IOUs' contractors and, you know, other
- 9 agencies, and have administrators coming in to follow up
- 10 on that. So, I think that's a great example.
- 11 COMMISSIONER MCALLISTER: That's great. And,
- 12 you know, there's so many income qualification stuff
- 13 maybe it could be done alongside without, you know --
- 14 Bruce's team could go in and do all this in every house,
- 15 you know, in a given area. And then, the sort of -- you
- 16 know, the accounting and the eligibility, and income
- 17 qualification could kind of be done on the side without
- 18 really being a threshold for participation, right. So,
- 19 that seems like programmatically, hopefully, there could
- 20 be ways that that could be navigated.
- 21 And so, I'm going to stop there. I have a bunch
- 22 more questions, but I'm not going to ask them right now.
- 23 But I think there are just -- you know, we heard some
- 24 really innovative ideas. Really glad to see what's
- 25 happening at the PUC and looking for ways to connect

- 1 some dots there. You know, particularly between air
- 2 quality and, you know, carbon emissions.
- 3 And in this case, for example, that we talked
- 4 about cooling as an equity issue, well this one kind of
- 5 has -- this isn't new cooling, right. This is doing
- 6 better with the existing cooling. So, in that sense
- 7 it's sort of the best of both worlds.
- 8 So, with that I'll open it up to my colleagues
- 9 on the dais. Let's see, perhaps Commissioner Monahan?
- 10 Or, I guess I'm -- I tend to want to go with our Energy
- 11 -- oh, there you go. Patty, did you -- or, Commissioner
- 12 Monahan did you want to ask a question or can I go with
- 13 Commissioner Shiroma?
- 14 COMMISSIONER MONAHAN: No, Commissioner Shiroma,
- 15 first.
- 16 COMMISSIONER MCALLISTER: Oh, great.
- 17 COMMISSIONER SHIROMA: Oh, thank you.
- 18 COMMISSIONER MCALLISTER: Go ahead, Commissioner
- 19 Shiroma.
- 20 COMMISSIONER SHIROMA: Thank you. Ah, excellent
- 21 presentations, thank you Kapil, Mazi, Bruce.
- Bruce, I may have missed this, I apologize. But
- 23 did your company come up with this proposal and take it
- 24 to the South Coast Air Quality Management District or
- 25 did the South Coast AQMD approach you?

- 1 MR. RAY: Thanks for the question. No, for the
- 2 original work that was done, even starting at 2015, I
- 3 went to meet with the management of the AQMD, South
- 4 Coast AQMD. And really kind of pitched to them that
- 5 they have this sea. If you go out of L.A., east and
- 6 south out of L.A., into the Coachella Valley, there's a
- 7 sea of tens of thousands of older, poor-performing
- 8 homes. And I said, you know, you should think about
- 9 using energy efficiency retrofits in those older homes,
- 10 especially the EJ areas to help you, you know, make
- 11 reasonable further progress in meeting the fine
- 12 particulate, as well as the ozone standard.
- I pitched that to them. I think -- I don't --
- 14 I'm not sure if they had thought about that before but,
- 15 you know, they very much encouraged us to submit a
- 16 proposal in response to the RFP to get money from the AB
- 17 1318 fund that was established to fund projects to
- 18 offset the new emissions from that Sentinel Power peaker
- 19 plant there in Desert Hot Springs. So, we reached out
- 20 to them.
- 21 COMMISSIONER SHIROMA: Okay.
- MR. RAY: But, you know, it was out-of-the-box
- 23 thinking on their part to provide the funding for us and
- 24 we very much appreciated that.
- 25 COMMISSIONER SHIROMA: And do you foresee that

- 1 the powers to be, AQMD, Edison, Imperial Irrigation, and
- 2 so forth would take this program into the Imperial
- 3 Valley? I have spent some time both in the Coachella
- 4 and Imperial Valley through my Agricultural Labor
- 5 Relations Board tenure. And, by the way, I grew up in
- 6 one of those homes in the Northern San Joaquin County
- 7 area, no insulation whatsoever.
- 8 Do you foresee that there's the potential for
- 9 going into the Imperial Valley? You've got the Comite
- 10 Civico del Valle stamp of approval.
- MR. RAY: Absolutely we see -- sure, we see
- 12 actually great opportunity in the Imperial Valley. If
- 13 anything, the homes seem to be older there. And if
- 14 anything it's hotter down there.
- 15 COMMISSIONER SHIROMA: Yeah.
- MR. RAY: And in addition, what we like to try
- 17 to do, you have to air seal the attic floor. What that
- 18 does is it separates the unconditioned attic from the
- 19 conditioned living space. If you don't have that seal,
- 20 every time you slam a door or you turn on your TV too
- 21 loud, you get some of the fine particulate that's
- 22 settled in the vented attic, it kind of intrudes down
- 23 into the conditioned living space and contributes to a
- 24 poor indoor air quality.
- One of the things we know about the Imperial

- 1 Valley down there is that especially a lot of the
- 2 agriculture and the Salton Sea evaporation, we're seeing
- 3 high rates of asthma down there. And so, we're thinking
- 4 that improving indoor air quality could be a real
- 5 benefit to families down there. And we have --
- 6 CPUC COMMISSIONER SHIROMA: and the smell of the
- 7 dairies at night--
- 8 MR. RAY: Oh, yes.
- 9 COMMISSIONER SHIROMA: -- pervasive through El
- 10 Centro
- MR. RAY: Yes, yes. So, we've had very
- 12 preliminary discussions, just a while back with IID.
- 13 And doing this Phase 2 of the Coachella Project, we were
- 14 able to use the attic insulation rebate to leverage the
- 15 AQMD funding to do more homes down there.
- So, we'll be reaching out to them again. And in
- 17 addition, I've reached out to, you know, again, recently
- 18 here to Luis Olmedo at CCV about making sure that we can
- 19 see what we can do down there and bring maximum benefit
- 20 to the disadvantaged communities down that way.
- 21 COMMISSIONER SHIROMA: Thank you.
- 22 COMMISSIONER MCALLISTER: Great. Commissioner
- 23 Monahan, do you have a question you'd like to ask?
- COMMISSIONER MONAHAN: No, I don't have a
- 25 question. I just really appreciated the conversation

- 1 and the questions you all are asking with more expertise
- 2 on the building side.
- 3 COMMISSIONER MCALLISTER: Great. Commissioner
- 4 Houck?
- 5 COMMISSIONER HOUCK: I don't have any questions,
- 6 either. But again, appreciate the presentations.
- 7 COMMISSIONER MCALLISTER: Great. So, let's see,
- 8 I feel a little bad, Mazi, we haven't given you a
- 9 question. But I feel so connected to the building
- 10 standards that I kind of had all my questions answered
- 11 over the last year.
- But I want to just point out, again, that there
- 13 is great synergy between the two commissions in terms
- 14 of, you know, not maybe on exactly every detail in terms
- 15 of metrics, but that we're both headed down a very
- 16 similar parallel path that values both the emissions
- 17 reductions and really takes the cost effectiveness and
- 18 consumer impacts just as seriously.
- 19 And so I think different contexts, and so have
- 20 slightly different solutions, but they're both robust
- 21 and I think work very well together.
- Ingrid, did you want to ask a question?
- MS. NEUMANN: Yes, I had one question for Mazi.
- 24 I think that might help lead us into the one question
- 25 that I see here on the Zoom Q&A.

- 1 And I know you've showed the slide with the TDV
- 2 changing from 2016 to 2019, and also with 2022. And it
- 3 was kind of a busy slide and I haven't been following
- 4 the update for 2022 as closely as before.
- 5 So, I was wondering if you could tell us a
- 6 little bit more about what changed and why for the 2022
- 7 TDV update.
- 8 MR. SHIRAKH: So in general, you know, that --
- 9 you know, I showed all those different components that
- 10 makes up the total TDV. So, each one of those variables
- 11 changes, you know, because we do update this every three
- 12 years. And, you know, the cost of generation,
- 13 transmission, distribution, you know, they all change.
- But actually was very significant between 2019
- 15 and 2022 was the addition of large amount of solar, both
- 16 on the grid side and building side. So that's why you
- 17 kind of see that flat dip in the middle of the day.
- 18 That's where the solar basically makes a big difference.
- 19 So, that was the biggest difference between the 2022 and
- 20 the 2019.
- 21 COMMISSIONER MCALLISTER: Great. Thanks a lot,
- 22 Mazi.
- I actually had a couple more, maybe a comment
- 24 and a question. So, you know, we heard in the morning
- 25 about the, you know, infrastructure discussions at a

- 1 high level in Washington, you know, and the
- 2 reconciliation conversation, and there is the likelihood
- 3 that some federal money will come to California. And I
- 4 have to be clear, I have my eye on some programs where
- 5 we might, you know, channel some of that money to
- 6 worthwhile things that really focus on many -- you know,
- 7 on equity, kind of moving the needle on equitable
- 8 participation in these programs and all the other things
- 9 we worry about. So, fingers crossed on that.
- So, you know, one thing throughout is this seems
- 11 like a great potential collaboration with the AQMD to
- 12 channel some federal resources, too, and get some scale.
- I was just doing some quick math. So, Bruce, I
- 14 think I -- when we talked before, I think I saw that you
- 15 believe or your evaluation is showing that you're
- 16 getting some peak production, 7/10ths of a kilowatt per
- 17 house, something like that, which is significant. Sort
- 18 of doing the math, you know, you're basically about a \$6
- 19 million investment per megawatt hour of movable
- 20 capacity.
- 21 And in the context of the proclamation, where
- 22 we're really looking for places where we can get
- 23 capacity, you know, wherever it is on the system, it
- 24 seems like that might be an attractive one.
- So, I just wanted to make that comment. So,

- 1 yeah, it's not -- if it were only capacity per se, it
- 2 would look pretty expensive. But if we can do all those
- 3 other things along the way, then it really might be a
- 4 great dovetailing of a bunch of priorities for the
- 5 state. So, I wanted to just throw that out there and
- 6 get us all thinking more about that.
- 7 And then the question, again it's for Bruce,
- 8 have you gotten a sense for sort of the -- you know, you
- 9 mentioned the SIP at the beginning, you know, the State
- 10 Implementation Plan, and the Federal Implementation Plan
- 11 process just by virtue of the fact that South Coast is
- 12 not compliant, you know, with ground-level ozone, and
- 13 NOx, and PM. Is that becoming functionally creditable
- 14 to South Coast? I mean is your evaluation helping that
- 15 actual crediting to take place? I'm just wondering how
- 16 real that's going to end up being.
- 17 MR. RAY: I'm sure it is helping them out. And,
- 18 you know, as you said, Commissioner, the South Coast
- 19 AQMD, the money that they used to fund the retrofits
- 20 basically comes from penalties and other charges outside
- 21 of their normal budget. Because their air quality
- 22 challenges are so great, and so persistent that,
- 23 honestly, they've literally run out of emission sources
- 24 to regulate with their existing legal authorities. So,
- 25 they have to go beyond what they're, you know,

- 1 authorized by law, the sources to regulate, and look at
- 2 new things. And, you know, look at innovative ways,
- 3 out-of-the-box thinking in order to achieve the emission
- 4 reductions that they're going to have to achieve if
- 5 they're going to meet the fine particulate and the ozone
- 6 standards.
- 7 And I'm sure this is helping them, honestly,
- 8 especially under the Biden Administration, so EPA, where
- 9 I'm sure that they -- with President Biden's executive
- 10 order on environmental justice and equity, certainly
- 11 they would want-- I'm sure they would want to encourage
- 12 emission reductions that directly benefit disadvantaged
- 13 communities.
- So, I think the regulatory environment for using
- 15 retrofits to achieve SIP creditable emission reductions.
- 16 That regulatory environment I think is very good right
- 17 now.
- 18 COMMISSIONER MCALLISTER: Great. Great, thanks
- 19 a lot for that.
- I want to just poll the dais one more time, if
- 21 there are any follow-up questions folks want to ask.
- 22 And then, we'll pass it to Ingrid to see if there are
- 23 any Zoom Q&A questions.
- Looks like not. So, Ingrid, anything on your
- 25 end?

- 1 MS. NEUMANN: Yes, we have one question here
- 2 from Cory Downs about how the IOU-proposed NEM 3.0 might
- 3 effect the cost effectiveness of the adopted 2022
- 4 building standards?
- 5 So, I looked at this and it seems like the NEM,
- 6 just 3.0, has gone out and it is actually encouraging
- 7 not just solar, but a combination of solar and storage.
- 8 And I know that that was incorporated in some way in the
- 9 building standards before, like as a compliance credit,
- 10 I think. But I don't know how that might affect --
- 11 COMMISSIONER MCALLISTER: That's actually --
- MS. NEUMANN: So, that's --
- 13 COMMISSIONER MCALLISTER: Sorry, Ingrid.
- 14 We do have a Commissioner from the PUC here, which I
- 15 believe that's an open proceeding, so I just wanted to
- 16 point that out.
- 17 But also, I know that we -- so, Commissioner
- 18 Shiroma, if you have any comment or non-comment on that,
- 19 you know, we're open for that, obviously. We have done
- 20 a fair amount of analysis in the context of the building
- 21 code, which I'm sure Mazi can talk about.
- 22 COMMISSIONER SHIROMA: I'm going to defer to
- 23 Mazi to provide a response.
- 24 COMMISSIONER MCALLISTER: Great.
- MR. SHIRAKH: Okay, I can only speak for our

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- 1 analysis, not for any proceedings. So, when we started
- 2 contemplating PV and battery storage for high rise,
- 3 multifamily, and nonresidential buildings, from the get
- 4 go we realized we need to -- we needed to minimize the
- 5 amount of hourly exports from the buildings. And
- 6 because we recognize that causes certain problems, like
- 7 nonparticipant cost, impact on the local utility
- 8 infrastructure and, you know, other problems.
- 9 So, what we did -- I mean, also we had in mind
- 10 the possibility for NEM reform in the future, by the
- 11 CPUC.
- So, what we did is we came up with a strategy
- 13 that severely minimizes the hourly exports. So, if a
- 14 building installs the prescriptive PV size and battery
- 15 storage size, they should not export, on an annual
- 16 basis, more than 10 percent of the total generation. In
- 17 other words, 90 percent of the production from the PV
- 18 will be self-utilized.
- 19 And the very little exports that we had, the 10
- 20 percent, we assumed they get compensated at avoided
- 21 cost.
- So, my answer is as long as the NEM reform
- 23 compensates behind-the-meter self-utilization at retail
- 24 or near retail, all of our conclusions for cost
- 25 effectiveness will hold for all buildings, including

- 1 low-rise residential, multifamily, and commercial
- 2 buildings.
- 3 COMMISSIONER MCALLISTER: All right, thanks
- 4 Mazi.
- 5 Commissioner Houck, did you want to comment to
- 6 this? Just wanted to make sure.
- 7 COMMISSIONER HOUCK: No, I think that's -- as
- 8 you mentioned, it's an open proceeding, so I'm not going
- 9 to comment.
- 10 COMMISSIONER MCALLISTER: Great. Thank you very
- 11 much. Understood.
- 12 Let's see, a couple of new questions coming into
- 13 the Q&A and so, Ingrid, why don't you help dispatch with
- 14 those and then we'll wrap up.
- MS. NEUMANN: Sure.
- 16 COMMISSIONER MCALLISTER: Thank you.
- 17 MS. NEUMANN: Sure. I think this is informative
- 18 to all of us who haven't been following as closely, so I
- 19 had just pulled up the proposed decision.
- Okay, let's see, we have a question here about
- 21 getting a reference or a link to learn more about South
- 22 Coast Air Quality Management District's compliance
- 23 challenges here. This question's from Phillip Stephens.
- 24 Maybe this is something we can drop into the
- 25 chat, if you have a link.

- 1 MR. RAY: I'll see if I can find a link. But I
- 2 know that they're still in nonattainment for fine
- 3 particulate and ozone.
- 4 And then, of course, for the ground-level ozone,
- 5 they're trying to regulate both NOx emissions and VOC
- 6 emissions, which combine in the presence of UV light to
- 7 make ground-level ozone.
- 8 MS. NEUMANN: And then we have -- thank you for
- 9 that. We have one question here from Marc Costa: As
- 10 the line between codes and standards, energy efficiency,
- 11 and demand flexibility blur, how can the Energy
- 12 Commission and/or other agencies further drive the
- 13 adoption of storage?
- 14 And he explains that energy efficiency during
- 15 any time of the day is valuable in the presence of a
- 16 battery. And I'm not sure how that's accounted for in
- 17 codes and standards metrics, or in the integrated
- 18 resource plans, or other policy areas.
- 19 So, anyone who could speak to that?
- MR. SHIRAKH: I could speak from the codes and
- 21 standards perspective. Our metrics actually do value PV
- 22 plus storage, and has a very substantial credit for
- 23 storage, with or without PVs, for both TDV and source
- 24 energy.
- 25 So, this is definitely an option that builders

- 1 can use to comply with the code and they are using, and
- 2 they will continue to do so.
- 3 The biggest barrier, of course, is the storage
- 4 is still rather expensive. So, as the cost will come
- 5 down, you know, the builders definitely can use that to
- 6 comply with the standards.
- 7 And the indications we got from the builders,
- 8 both the nonresidential and residential, that they are
- 9 definitely interested in this. And again, our software,
- 10 both the CBECC-Res and CBECC-Com, fully account for the
- 11 benefits on both the TDV and the GHG side.
- 12 COMMISSIONER MCALLISTER: Great. Anybody else
- 13 want to chime in on that, Kapil or --
- 14 COMMISSIONER SHIROMA: I'll just reinforce that
- 15 indeed at the CPUC we have a number of open proceedings,
- 16 integrated resource planning, as we are preparing for
- 17 summer reliability for 2022 and beyond, various offices
- 18 have issued rulings, and scoping memos. And so, you
- 19 know, folks can check out our website, check out our
- 20 docket. You know, really geared towards efforts to
- 21 leave no stone unturned in terms of how do we true up
- 22 what's happening on a diurnal daily basis, what's
- 23 happening with net peak. What other resources are out
- 24 there that can be garnered?
- So, again, there are just many opening

- 1 proceedings and that's about as much detail as I can
- 2 give you, given they are open proceedings. Thank you.
- 3 COMMISSIONER MCALLISTER: Thank you,
- 4 Commissioner. And I would also chime in just that the
- 5 state is moving towards time-based pricing increasingly
- 6 and that, in and of itself, is an incentive to use
- 7 storage and demand, generally, judiciously throughout
- 8 the course of the day. And so, that's inherently
- 9 valuing storage and efficiency on a time basis. So,
- 10 that sort of, you know, a market mechanism that's
- 11 beginning to address that problem as well, as the
- 12 programs like SGIP and others that promote these
- 13 technologies. So, thank you for that question.
- I think that's it. Ingrid, are we done for the
- 15 session?
- MS. NEUMANN: We are, yes. I just want to thank
- 17 all our Commissioners and our speakers for another
- 18 engaging panel discussion. I certainly learned a lot.
- 19 COMMISSIONER MCALLISTER: Thank you, Ingrid, we
- 20 really appreciate your stepping in to moderate. And
- 21 Kapil, and Mazi, and Bruce thanks a ton for your
- 22 insights and your effort on this, really appreciate it.
- So, Heather, back to you and we'll get through
- 24 our next panel. We're just a few minutes behind
- 25 schedule. Apologies for that. It's hard when the

- 1 conversation is so good. So, here you go.
- MS. RAITT: All good.
- 3 COMMISSIONER MCALLISTER: Thank you.
- 4 MS. RAITT: So, thank you. So, this is Heather.
- 5 I'll go ahead and introduce. Our next panel is being
- 6 moderated by Cliff Majersik. And Cliff is Senior
- 7 Advisor to the Institute for Market Transformation, or
- 8 IMT. And under his guidance, IMT became a trailblazer
- 9 in the energy efficiency field, recognized across the
- 10 globe for igniting greater investment in high
- 11 performance buildings.
- 12 And Cliff is a pioneer in integrating building
- 13 performance into corporate investment policy, appraisal,
- 14 green leasing, and building codes, as well as developing
- 15 building performance policies.
- He's a LEED accredited professional, and former
- 17 software entrepreneur, and management consultant.
- 18 So, thanks for being here, Cliff. And he's
- 19 going to start off with a presentation and then he'll be
- 20 moderating the panel. So, go ahead.
- 21 MR. MAJERSIK: Thank you very much. Thank you
- 22 to Commissioner McAllister and both commissions for
- 23 inviting me. Next slide.
- 24 Building performance standards are a cornerstone
- 25 of climate policy. Next slide.

- 1 First, a bit about my organization, the
- 2 Institute for Market Transformation. Our mission is to
- 3 catalyze widespread and sustained demand for high-
- 4 performing buildings. We envision a world where
- 5 buildings dramatically lower greenhouse gas emissions
- 6 and support our physical, social, and economic wellbeing
- 7 regardless of where we live, work, or play. Next slide.
- 8 We're perhaps best known for our work helping
- 9 jurisdictions around the country adopt building
- 10 performance policies. Every jurisdiction colored on
- 11 this map has adopted a building performance policy,
- 12 specifically benchmarking and transparency requirements,
- 13 like California's AB 802.
- Now, the jurisdictions shown in purple have gone
- 15 farther than that. They are requiring, in addition to
- 16 benchmarking and transparency, actions by building
- 17 owners to save energy.. Next slide.
- 18 The most powerful of those actions are building
- 19 performance standards. Six jurisdictions, Washington,
- 20 D.C., New York City, Washington State, St. Louis,
- 21 Colorado, and Chula Vista, which we'll be hearing from
- 22 in a moment, have adopted building performance
- 23 standards. These standards go well beyond other
- 24 building performance policies. Next slide.
- 25 They fundamentally change how we approach buildings.

- 1 They are the most powerful policy tool available to
- 2 drive improved performance among existing buildings.
- 3 Unlike building benchmarking and transparency
- 4 laws, where a building can simply publish that it has
- 5 very poor performance, building performance standards
- 6 establish minimum performance requirements, comparable
- 7 to equipment standards.
- 8 And unlike traditional building policies that
- 9 require a trigger, like a building owner seeking
- 10 building permits, building performance policies
- 11 complement building codes by taking effect when there is
- 12 no trigger. So that there's a time certain requirement
- 13 on buildings. Next slide.
- So, there are a number of principles that should
- 15 guide the development of such a powerful policy. And
- 16 first and foremost you want to begin with the end in
- 17 mind. Make sure that the policy is going to deliver on
- 18 your commitments, including the climate commitments.
- 19 So, work backwards from climate commitments to
- 20 understand how your building performance standard will
- 21 contribute to achievement of those commitments.
- 22 As with all things, we want to make sure that
- 23 building performance standards are advancing social and
- 24 racial equity. And because they're so powerful, they
- 25 need to be designed with great care and with all

- 1 stakeholders at the table from the beginning to assure
- 2 that equity is advanced.
- 3 Regulatory fairness. All affected stakeholders,
- 4 all building owners should have a comparable level of
- 5 effort required of them.
- 6 Of course, jobs and economic growth are always
- 7 important.
- 8 And to achieve that certainty is really
- 9 important. We need for building owners to make long-
- 10 term investments in their buildings, value-creating
- 11 investments. And in order for expect long-term
- 12 investments, they need to have long-term certainty of
- 13 what will be required of them.
- 14 Transparency of the process, transparency of the
- 15 outcomes always important.
- And here, we need to strike a balance between
- 17 driving early action because the climate crisis requires
- 18 it, and accommodating building lifecycle events, so that
- 19 building owners can work around things like tenant
- 20 turnover, refinancing mortgages, end of life of
- 21 equipment, that will allow them to achieve energy
- 22 efficiency and other goals at a lower cost and more
- 23 effectively.
- 24 And with any policy, we need to make sure that
- 25 it's simple and easy for building owners and others to

- 1 comply with, and as easy as possible for government to
- 2 implement. Next slide.
- 3 So, what makes a building performance standard
- 4 different? Well, because it requires improvement across
- 5 a wide range of buildings and it can yield deep
- 6 retrofits at scale. It can move a great swath of
- 7 existing buildings to better performance. It can drive
- 8 private building owners to make value-creating
- 9 investments in their own buildings, using private
- 10 capital, not public money.
- 11 And it can balance flexibility and immediate
- 12 action by sending a long-term signal to the market. It
- 13 can provide a comprehensive approach to address not only
- 14 energy and climate, but other important goals. Next
- 15 slide.
- So, of course building performance standards can
- 17 be used for decarbonizing the built environment. They
- 18 can provide, also, a number of other important goals,
- 19 including advancing grid reliability and flexibility,
- 20 utility bill affordability, resilience, and public
- 21 health, and even inclusiveness and equity. Next slide.
- 22 So, learning from all of the jurisdictions that
- 23 have already adopted building performance standards, and
- 24 the many jurisdictions with whom we're working, that are
- 25 in the process of developing building performance

- 1 standards, and you'll hear from one of those, Montgomery
- 2 County in a moment, we have developed a model building
- 3 performance standard ordinance. It's available for
- 4 download from our website. And it's being used by
- 5 multiple jurisdictions as they adopt their building
- 6 performance standards.
- 7 It's taking advantage of the lessons learned
- 8 from these early adopters. And we also consulted widely
- 9 with a broad range of stakeholders, governments,
- 10 community-based organizations, equity experts, building
- 11 owners, affordable housing, utilities, and service
- 12 providers as we developed the model building performance
- 13 standard ordinance. Next slide.
- So, based on that input and these lessons
- 15 learned, we have gone beyond what is in place with the
- 16 existing building performance standards. Each of those
- 17 six has one and only one performance metric, all
- 18 centered on energy or climate.
- 19 We have put in place multiple performance
- 20 metrics, similar to the way CEC uses TDV and HSE to
- 21 drive the multiple -- towards achieving multiple goals.
- 22 So, the model ordinance uses site energy use
- 23 intensity to drive energy efficiency. It uses onsite
- 24 thermal greenhouse gas emissions to drive
- 25 electrification. It uses coincident peak demand to

- 1 drive grid flexibility and reliability. And it uses
- 2 water use intensity and indoor air quality metrics,
- 3 which are now more important than ever, of course, given
- 4 the pandemic.
- 5 We also have a comprehensive strategy around
- 6 advancing social priorities in equity. So, the building
- 7 performance standards should be packaged with tenant
- 8 protections, like anti-displacement, and affordable
- 9 housing, and tenants' bill of rights.
- 10 We also built into the model building
- 11 performance standard throughout, provisions that will
- 12 help advance equity. For example, building owners can
- 13 seek additional flexibility in meeting their building
- 14 performance standards. You'll hear an example of that
- 15 in a moment from Emily Curley, from Montgomery County,
- 16 Maryland.
- 17 When they do so, they're required to look at
- 18 advancing community priorities as well. For example, a
- 19 building could offer up itself as a cooling center for
- 20 the surrounding community in times of heat emergencies.
- 21 Next slide.
- This is guided by an innovation within the model
- 23 ordinance, a community accountability board. These
- 24 folks advise on what will benefit their communities,
- 25 disinvested communities. It's composed of appointed

- 1 experts in social and racial equity, and representatives
- 2 of local community organizations.
- 3 And it's tasked with reviewing the impact of the
- 4 ordinance on those communities, allocating funds
- 5 generated by the ordinance for the benefit of
- 6 disinvested communities. And determining whether offers
- 7 by building owners, in exchange for additional
- 8 flexibility, are truly benefiting those communities.
- 9 Advising on the selection of members of the building
- 10 performance improvement board that guides
- 11 implementation, especially technically, around the
- 12 building performance standard, and provides advice on
- 13 complementary rules and programs. Next slide.
- So, at the center of the model building
- 15 performance standard ordinance is the trajectory model.
- 16 Next slide.
- 17 We start by setting final performance standards
- 18 many years out into the future. And this is an
- 19 innovation that is an evolution from what's in place in
- 20 the New York City Building Performance Standard. By
- 21 many years we mean 15, 30 or more years into the future.
- These are the levels of performance that are
- 23 expected of each building based on building type. So,
- 24 for instance, multifamily buildings would be expected to
- 25 achieve one particular level of performance, whether

- 1 that be for water, or site EUI, or onsite greenhouse gas
- 2 emissions. Offices would be expected to achieve
- 3 different levels.
- 4 These final performance standards will be the
- 5 same for all buildings of each type.
- 6 Interim performance standards are needed because
- 7 we know that building owners will kick the can down the
- 8 road, if the only requirement is 30 years or more away.
- 9 So, because buildings tend to do capital planning on
- 10 five-year cycles, our interim performance standards
- 11 occur at every five years. Next slide.
- But the interim performance standards are not
- 13 the same for all buildings. We recognize that buildings
- 14 start in different places. And referring back to our
- 15 principle of regulatory fairness, we want to accurately
- 16 distribute the level of effort across all buildings. We
- 17 also want to provide long-term certainty, another
- 18 principle.
- 19 So, the long-term final performance standards
- 20 provide that certainty. The interim performance
- 21 standards are customized for each building, depending on
- 22 where it starts.
- In this example, this is site energy use
- 24 intensity, lower is better. So, all buildings are
- 25 expected to achieve the same level of performance as the

- 1 dot on the right, but each building is permitted a
- 2 different performance level in the interim.
- 3 And as you can see, Building A starts using the
- 4 most energy and it's required to improve at the fastest
- 5 rate. But at every interim period, it's permitted to
- 6 use more energy. And this way we create an equitable
- 7 playing field where we're asking all building owners to
- 8 make approximately the same level of effort to comply
- 9 with their buildings, and we're rewarding buildings that
- 10 have already achieved high performance. Next slide.
- 11 We know that buildings don't improve in straight
- 12 lines. This is an example, just one example. Every
- 13 building owner knows their own buildings best. This is
- 14 not prescriptive, every building owner can choose which
- 15 mix of measures and what sequence makes the most sense
- 16 for them.
- 17 And in this example, a building owner makes a
- 18 lighting upgrade, produces a big, quick improvement,
- 19 then the building's performance plateaus for a little
- 20 while. They do an envelope upgrade. Then they do a
- 21 mechanical upgrade. At every point they're below that
- 22 line, so at every point they're in compliance with the
- 23 building performance standard. Next slide.
- Thank you very much.
- Now, I'm going to introduce the other members of

- 1 this panel. And I'll introduce them in reverse order.
- 2 So, first we'll have Sara Neff, who is Head of
- 3 the Environment, Social and Governance, ESG, for
- 4 Lendlease Americas, where she provides leadership and
- 5 management oversight in developing, implementing, and
- 6 driving Lendlease's corporate sustainability framework
- 7 in the Americas region.
- 8 Prior to that role she served as Senior Vice
- 9 President of Sustainability at Kilroy Realty
- 10 Corporation. Under her leadership, Kilroy has been
- 11 recognized as a leader among publicly traded real estate
- 12 companies on sustainability in the Americas by GRESB for
- 13 seven of the last eight years, as well as being
- 14 recognized by the National Association of Real Estate
- 15 Investment Trusts, and it achieved carbon neutral
- 16 operations at the end of 2020.
- 17 Another panelist will be Emily Curley, who is
- 18 the Commercial Energy Program Manager for Montgomery
- 19 County, Maryland's Department of Environmental
- 20 Protection. She's responsible for the management and
- 21 implementation of policies and initiatives, like energy
- 22 benchmarking and building performance standards, to
- 23 promote the county's sustainability goals within the
- 24 commercial building sector.
- 25 Previously, Emily worked on energyc consulting

- 1 in the private sector, Sustainability Management at
- 2 American University, and Energy Efficiency Advocacy for
- 3 the Alliance to Save Energy.
- 4 And I should say that she's with Montgomery
- 5 County, Maryland, which is a million-person county in
- 6 Maryland.
- 7 Next, we will hear from Barbara Locci. She is a
- 8 green building professional, who has worked on
- 9 sustainability programs for 12 years in various roles.
- 10 Barbara has worked for the City of Chula Vista for seven
- 11 years on energy efficiency and sustainability programs
- 12 for commercial buildings and businesses.
- 13 Barbara has helped businesses in the city
- 14 achieve energy savings and implement CalGreen
- 15 requirements during tenant improvements of commercial
- 16 buildings. As a LEED APONM, Barbara has helped the City
- 17 of Chula Vista achieve LEED certification of three
- 18 buildings and organized green building trainings.
- 19 And we'll hear from Katy Hatcher, who is EPA's
- 20 Environment -- that's the U.S. Environmental Protection
- 21 Agency's ENERGY STAR Public Sector National Manager.
- 22 Katy works with states and local governments to help
- 23 them advance energy efficiency and decarbonization of
- 24 commercial buildings through the use of ENERGY STAR
- 25 tools and resources, including the use of Portfolio

- 1 Manager to implement benchmarking and building
- 2 performance standard requirements.
- 3 Handing it off to you now, Katy. Next slide.
- 4 MS. HATCHER: Great. Thank you, Cliff. And
- 5 thank you, Commissioner McAllister, for inviting me to
- 6 present today.
- 7 As Cliff was mentioning, I'm with EPA's ENERGY
- $8\,$ STAR program. And I've been there for 20 plus years.
- 9 And I'm very excited to talk about this topic of
- 10 benchmarking and building performance standards.
- 11 Recently, we teamed up with a sister program in
- 12 EPA, called the State and Local Energy and Environmental
- 13 Program, to create this benchmarking toolkit for -- and,
- 14 sorry, building performance standards toolkit for states
- 15 and local governments to help them implement these types
- 16 of requirements. Next slide, please.
- 17 And so, the toolkit has many sections. But
- 18 before I get into that, I'll just step back for one
- 19 second and say that the ENERGY STAR program has a long
- 20 history in terms of fostering partnerships. And so,
- 21 we're partnering very closely with states and local
- 22 governments, as well as our building owner partners to
- 23 try to understand the intersection that we're here to
- 24 talk about today in terms of states and local
- 25 governments being interested in advancing

- 1 decarbonization of buildings. And building owners then
- 2 being held accountable to meet those requirements and
- 3 participate.
- 4 So, after working for ten plus years with local
- 5 governments implementing benchmarking requirements, and
- 6 then the growing trend of building performance
- 7 standards, we decided to pull together this resource to
- 8 help policymakers think through all the different
- 9 aspects of this, so they could then implement policies
- 10 that were easier for the building owners to then comply
- 11 with.
- 12 So, the toolkit has, as I mentioned, a section
- 13 on benchmarking, a section on building performance
- 14 standards, a section on state and local coordination
- 15 which I'll talk about more today. As well as one about
- 16 data access. And what that has to do with is automated
- 17 data access, as well as aggregated whole building data
- 18 from the utilities into our main tool called Portfolio
- 19 Manager. Next slide, please.
- 20 So, what did we define a building performance
- 21 standard to be? There's been a range of definitions
- 22 across the country as people have been thinking this
- 23 through. But a simple way of looking at it is that it's
- 24 a policy that requires building owners to meet
- 25 performance targets by actively improving their

- 1 buildings over time.
- 2 As you just heard from Cliff basically, you
- 3 know, that's the tenet of their model ordinance as to
- 4 set interim targets, and long-term targets, and help
- 5 building owners actually move toward those as they're
- 6 then required to do so by the state or the local
- 7 government.
- 8 And a building performance standard actually,
- 9 we've been talking about energy and carbon today, but
- 10 some local governments are actually using Portfolio
- 11 Manager to set targets for water use. And so, that's a
- 12 growing area as well. Next slide, please.
- So, of the local governments and states that are
- 14 moving in this direction, the common tool that's being
- 15 used is Portfolio Manager, which is free and available
- 16 to anyone, building owners, as well as the states and
- 17 local governments as a benchmarking tool. And now,
- 18 there's growing use to use it as a tool to implement
- 19 building performance standards.
- In its basic form, it helps an organization
- 21 track energy, water, and even waste and recycling
- 22 information. And you can also get a 1-to-100 ENERGY
- 23 STAR score, which is a measure to compare your building
- 24 to other similar buildings nationwide.
- 25 And data quality is a giant issue. And so,

- 1 there's all sorts of features of Portfolio Manager that
- 2 actually help a building owner, or someone who's
- 3 benchmarking a building for a building owner, to
- 4 understand and troubleshoot all those data quality
- 5 issues. Next slide, please.
- 6 So, as this building performance trend began to
- 7 grow, and we were helping some of the states and local
- 8 governments implement them, basically we started to
- 9 begin to understand that there was a lot of choices
- 10 about metrics. And that the metrics you choose would
- 11 matter because you're going to get a different outcome,
- 12 potentially, depending on what you require. And it's
- 13 possible that really what you might need is a suite of
- 14 metrics to use. Or, in one area of the country you
- 15 might want to prioritize a few metrics over some other
- 16 metrics.
- 17 And so, what we did was we drafted this white
- 18 paper, called Understanding and Choosing Metrics for
- 19 Building Performance Standards. And within this
- 20 resource, which I encourage anybody who's really
- 21 interested in digging into the weeds about the specific
- 22 metrics to go and read through this, this white paper.
- 23 And we actually do still have a survey where you can
- 24 submit comments that we've gathered. We are reviewing
- 25 the comments that were submitted already up to our

- 1 deadline. However, we left it open so others, if others
- 2 wanted to send us comments, they could.
- 3 And so, what we're trying to do is think through
- 4 -- next slide, please -- how the metrics that we
- 5 reviewed in thinking through the white paper are sort of
- 6 received and interpreted by the policymakers and the
- 7 building owners out there that then would be subject to
- 8 a building performance standard.
- 9 And so, there's different considerations for all
- 10 of these metrics. And within the white paper there's a
- 11 table that actually goes through the various
- 12 considerations. And like one example of a consideration
- 13 is that in terms of investment decisions and choices
- 14 about how a building owner might affect direct emissions
- 15 or, you know, emissions that are generated on site, are
- 16 more in control than emissions related to indirect
- 17 electricity emissions.
- And so, in parts of the country it could be that
- 19 a state or local government might want to prioritize
- 20 onsite or direct emissions as a metric, and couple that
- 21 with an energy efficiency metric, such as the ENERGY
- 22 STAR score, or site energy use intensity.
- 23 You'll hear from local governments today that
- 24 have different approaches to how they're thinking
- 25 through what their building performance standards will

1 be.

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- 3 in from the white paper, we are going to then make some
- 4 edits to the white paper, and then circulate that out
- 5 and post it. And so, you'll be hearing more from the
- 6 ENERGY STAR program as it relates to metrics and the
- 7 considerations of the choices of metrics, or suite of
- 8 metrics that you might want to use to then get to the
- 9 policy intent of your building performance standard.
- 10 Next slide, please. So, in addition to the
- 11 metrics, there's a lot of other things to consider when
- 12 you're designing a building performance standard. One
- 13 of which is the covered property list. And so, this
- 14 actually kind of relates to thinking about the
- 15 relationship between local governments and the state
- 16 government, where there might be a benchmarking mandate
- 17 statewide. There might be a few local government
- 18 benchmarking mandates.
- 19 And then, the next evolution is that some of
- 20 those local governments might then adopt a building
- 21 performance standard, or some beyond benchmarking
- 22 activity such as building energy audits, and so forth.
- 23 And so, it's really important to think through
- 24 how that all fits together with things like what's your
- 25 covered property list, what are the exemptions and

- 1 accommodations, and so forth. And also, the compliance
- 2 approaches and pathways.
- 3 And then, of course, it's super important to
- 4 then think through as you potentially have a covered
- 5 building list that gets down to the smaller buildings,
- 6 how would the local program or the state program then
- 7 support the effort of that building owner of the smaller
- 8 buildings benchmarking initially to understand their
- 9 energy performance, and then moving on to potentially
- 10 complying with a building performance standard.
- 11 And certainly back to Portfolio Manager in terms
- 12 of reporting mechanisms and requirements, Portfolio
- 13 Manager is the go to tool that's being used across the
- 14 country for benchmarking programs, and commercial
- 15 building, existing building performance standards. Next
- 16 slide, please.
- And so, one thing to think about in terms of the
- 18 state and local coordination is the flexibility for
- 19 local governments. If they're going down to potentially
- 20 a building level where the building covered list is a
- 21 smaller square footage than might be captured by a
- 22 statewide building performance standard, and then making
- 23 sure that the building owner only needs to report once
- 24 to one entity for both things, potentially, if that's an
- 25 option.

- 1 And also, it could be that a building owner has
- 2 many buildings across the state. So, to flip it around
- 3 from the other perspective, a building owner with a
- 4 larger portfolio that has buildings across the country,
- 5 or buildings across the state, you know, is there any
- 6 kind of standardization in terms of what the building
- 7 performance standard is that they have to meet, or is it
- 8 going to be different in each of the local governments?
- 9 So, there's a lot afoot -- this is very new and
- 10 it's all unfolding. Next slide, please.
- 11 So, what we provide is we provide technical
- 12 support from the ENERGY STAR program to help the states
- 13 and local governments to think through everything I was
- 14 just talking about. From the selection of metrics and
- 15 the interrelationship of those metrics, to things to
- 16 consider for their covered property list. And largely
- 17 actually, about the -- how a user would go through the
- 18 process in terms of -- and this would be how would a
- 19 building owner go through the process to either
- 20 initially benchmark, sort out any issues with their
- 21 data. Because, obviously, data quality is super
- 22 important. And if you don't have good data going in for
- 23 benchmarking, then you're not very likely to have good
- 24 data going in for complying with the building
- 25 performance standards. So, it's important to work

- 1 through all those things.
- 2 And then, ultimately, what we have an eye on is
- 3 the same thing that all of you do as well, that we've
- 4 heard from throughout the day, is that these buildings
- 5 are likely to be improved in terms of larger things like
- 6 their heating and cooling systems once between now and
- 7 the final long-term goals the building performance
- 8 standard might be trying to achieve.
- 9 So, it's important to try to figure out how to
- 10 affect that investment decision. And that's where the
- 11 ENERGY STAR program can help, along with the rest of our
- 12 stakeholders at the state and local level, to try to
- 13 help take information about the energy performance of
- 14 the building into Portfolio Manager, turn it into usable
- 15 information to help those building owners understand
- 16 their investment decisions. So, next slide.
- 17 And so, this slide is just so that when people
- 18 go back to this deck later on, you can click on these
- 19 links to get to the home page for the toolkit.
- 20 And thank you very much. That concludes my
- 21 presentation.
- 22 COMMISSIONER MCALLISTER: Cliff, you might be on
- 23 mute.
- MR. MAJERSIK: Thank you, Katy.
- 25 Barbara Locci will now present the perspective

- 1 from Chula Vista.
- MS. LOCCI: Hello, good afternoon. Thank you,
- 3 Commissioner McAllister for inviting me to speak about
- 4 our ordinance. And so, let me get right to it.
- 5 Our City of Chula Vista Climate Action Plan was
- 6 approved by city council in the year 2000, and then it
- 7 was updated many times after that. And the last time
- 8 our Climate Action Plan was approved was in 2017.
- 9 That 2017 version calls for building performance
- 10 reporting and public disclosure. So, we decided to of
- 11 course work on an energy benchmarking ordinance. Also,
- 12 because the Climate Action Plan set a target to retrofit
- 13 20 percent of multifamily and commercial space to
- 14 achieve a 50 percent savings by 2035.
- 15 So, we decided to work on this ordinance in
- 16 order to comply with our Climate Action Plan.
- 17 So, the next slide, please. Our research. Our
- 18 research began in 2018 with the help of an energy policy
- 19 consultant, who really helped us research all the
- 20 different policies that we had in the United States. We
- 21 looked at energy policies that were more stringent,
- 22 others that were less stringent. We asked all kinds of
- 23 questions to other jurisdictions, how their experience
- 24 was. And so, we decided to take steps to make our
- 25 ordinance more stringent.

- 1 The two main reasons why we decided to do this
- 2 was because, number one, the City of Chula Vista,
- 3 although is the second city, the second largest city in
- 4 the County of San Diego, it is also a smaller city in
- 5 the sense that our commercial buildings are not as big,
- 6 as large. And so, we decided to lower our square
- 7 footage threshold to 20,000 square feet, instead of the
- 8 50,000 that are required by AB 802.
- 9 And the second reason was because we have older
- 10 facilities, older commercial buildings in the city, and
- 11 so we wanted to kind of tackle the inefficiencies in
- 12 those buildings. And so, that's how our ordinance came
- 13 about. Next slide, please.
- So, as you have seen this map already, the
- 15 United States has a lot of energy benchmarking policies.
- 16 And our policy is part of those that are more stringent.
- 17 So, it is one of the purple dots.
- 18 And like I mentioned earlier, we did talk with a
- 19 lot of these jurisdictions to kind of shape up our own
- 20 ordinance. Next slide, please.
- 21 So, benchmarking and disclosure, why is it
- 22 important? This process is important because the
- 23 building owner in this case is basically, I don't want
- 24 to say forced, but the building owner has to really pay
- 25 attention to his energy consumption.

- 1 So, when a building owner is tracking his or her
- 2 energy consumption, has to kind of figure out ways to
- 3 conserve and save energy. So, over time, over the 12-
- 4 month period, a building owner may see spikes in their
- 5 energy consumption and when they're really paying
- 6 attention to it, they do save energy.
- 7 And so, in fact in a study from the EPA
- 8 conducted in 2011 showed that most buildings that do
- 9 benchmark actually save 2 to 3 percent energy. And
- 10 then, of course, they also save on their bottom line
- 11 over -- each year. And so, this really helps because
- 12 measurement equals transparency and energy efficiency.
- So, and another reason is being able for a
- 14 tenant to know or for a buyer to know how that building
- 15 performs makes that building more valuable if it
- 16 performs better. And also, makes the possible tenant or
- 17 buyer more powerful in the negotiation process as well.
- 18 And so, a more efficient building is always more coveted
- 19 to get.
- 20 So, energy conservation and building performance
- 21 ordinances are important because not just by
- 22 benchmarking a building can improve its energy
- 23 consumption, but once the building is also required to
- 24 have made progress, then we can see more improvements.
- 25 So, that 2 to 3 percent can become even 5, 6, 10

- 1 percent.
- 2 So, it's important to know that these type of
- 3 policies also require audits, may require retro-
- 4 commissioning, and performance standards that are
- 5 different, you know, from city to city or county to
- 6 county.
- 7 And so, let's take a look at the City of Chula
- 8 Vista's benchmarking policy. Next slide, please.
- 9 So, the City of Chula Vista's policy requires
- 10 buildings that are 20,000 square feet and above to
- 11 benchmark.
- 12 These buildings, after five years, if their
- 13 score was below 80 points in the ENERGY STAR score, they
- 14 have to improve their energy performance. So, they have
- 15 to first go through an audit. We're going to require,
- 16 basically, and ASHRAE Level I audit.
- 17 And then, after the next five years if they're
- 18 still not improving their performance, they're going to
- 19 have to act on that audit. And basically, whatever was
- 20 found in the audit, for example older equipment that was
- 21 inefficient may be changed. And, of course, it has to
- 22 be -- make sense on a return on investment basis. Next
- 23 slide, please.
- 24 So, our multifamily buildings are also covered
- 25 by the ordinance. But the tenant spaces that are built

- 1 pre-2006 will have to comply with our single-family
- 2 ordinance. And the common areas will have to comply
- 3 with the benchmarking ordinance for commercial spaces.
- 4 And so, that's the only little exception to the whole
- 5 building energy benchmarking for multifamily buildings.
- 6 And so, next slide, please.
- 7 So, this is an ordinance comparison which shows
- 8 how the City of Chula Vista really is cutting edge among
- 9 other cities in the country, and we're very proud of it.
- 10 And so, it shows how basically we have requirements for
- 11 buildings that are above 20,000 square feet to also go
- 12 through public disclosure and audits if they're not
- 13 performing as well, and performance improvements. Next
- 14 slide, please.
- So, our requirements. We require all buildings
- 16 above 20,000 square feet to submit their energy data to
- 17 us annually, starting next year. So, in 2022. The
- 18 ordinance was approved this year, but it will take
- 19 effect next year. And, of course, they will have to
- 20 report 2021 data.
- 21 And everybody will have to disclose and they
- 22 will have to provide benchmarking reports to their
- 23 tenants and their prospective buyers starting next year,
- 24 2022.
- 25 And then for, as I mentioned earlier for those

- 1 buildings that have not been performing, those buildings
- 2 will have to go through an ASHRAE Level I audit after
- 3 the fifth year.
- 4 And as you can see it says beginning in 2023,
- 5 because some buildings have been already reporting since
- 6 2018 because of the AB 802. So, those buildings have
- 7 already energy data, so they will have to prove that
- 8 they have a good score earlier than those that are going
- 9 to start benching marking now, for example.
- 10 And then, after ten years they will have to take
- 11 steps and show that they are actually more efficient and
- 12 act on their audit. Next slide, please.
- 13 And that's it for me.
- MR. MAJERSIK: Thank you very much, Barbara.
- Next, we are going hear from Emily Curley of
- 16 Montgomery County, Maryland.
- MS. CURLEY: Thanks everyone for having me
- 18 today. So, I'm the Commercial Energy Program Manager in
- 19 Montgomery County, Maryland. I'll share some
- 20 information about our climate planning efforts in our
- 21 proposed energy performance standards that are a big
- 22 piece of that puzzle. We're one of the first
- 23 jurisdictions that has proposed a policy similar to
- 24 IMT's model, so I'll talk through those details.
- 25 Just for some context for those that may not be

- 1 familiar, we are just north of Washington, D.C. We're
- 2 the most populous county in Maryland, have over a
- 3 million residents. Within the county we do have quite a
- 4 mix of building types and purposes. So, we have a lot
- 5 of urban core around the metro and transit hubs,
- 6 suburban areas with retail and housing. And then, also,
- 7 a lot of rural area and farmland up county. So, we
- 8 really have a diverse mix in our county. Next slide,
- 9 please.
- 10 So, the county has long held ambitious climate
- 11 plans. These were accelerated in 2017. At that point,
- 12 our county council declared a climate emergency. And at
- 13 that point we increased our emissions reduction goals to
- 14 80 percent by 2027 and 100 percent by 2035.
- 15 So, as you can see on the chart, we've made some
- 16 progress since our 2005 baseline. We see about 19
- 17 percent communitywide reduction since then. But, you
- 18 know, since we have much more ambitious climate goals,
- 19 we're looking for ambitious solutions to those. Next
- 20 slide, please.
- 21 And again, just some context on where our
- 22 emissions come from. So, despite kind of our mix in
- 23 development in the county, energy use in the building
- 24 sector from electric consumption and then also onsite
- 25 fossil fuel combustion for heating, water heating, and

- 1 cooking that accounts for about 50 percent of our
- 2 communitywide greenhouse gas emissions. And that's
- 3 split about evenly between residential and commercial
- 4 buildings.
- 5 So, per our Climate Action Plan, which was
- 6 recently released, we are really trying to find ways to
- 7 reduce emissions from existing buildings, and we're
- 8 looking to do that by improving energy efficiency in
- 9 those buildings. Next slide.
- 10 So, one major way that we're looking to reduce
- 11 emissions is via Bill 1621. This was introduced by our
- 12 county council back on April 1st. It has not been
- 13 enacted, yet, but it should be up for a formal vote
- 14 before the end of the year. There's still some
- 15 legislative procedures to go through.
- But a couple of key points in the law is we've
- 17 had an energy benchmarking and disclosure law since
- 18 2014. So, we're looking to modify that existing law to
- 19 accomplish a couple things.
- 20 First, expanding the number and type of
- 21 buildings covered by the benchmarking law. So,
- 22 currently we cover nonresidential buildings 50,000
- 23 square feet and greater. We're going to drop that to
- 24 25,000 square feet and also bring in buildings that have
- 25 not previously been covered, such as multifamily housing

- 1 and warehouses. There's a few other building types that
- 2 we plan to bring in.
- 3 Second, and most importantly, which we're
- 4 talking about today, is adding building energy
- 5 performance standards for buildings that are covered by
- 6 this law. And then, finally, we would also establish an
- 7 advisory board to help our office, the Department of
- 8 Environmental Protection on best implementation.
- 9 So, as you've heard by now, we feel that BEPS is
- 10 one of the most powerful policy tools we have to drive
- 11 improvements in energy consumption and emissions in
- 12 existing buildings.
- One thing I'll just note is that, you know, of
- 14 course our Climate Action Plan has other measures that
- 15 we're looking into around building codes, and grid
- 16 cleaning, and that sort of thing. But without BEPS,
- 17 there's really no reason for the existing buildings to
- 18 interact with our county or to improve their energy
- 19 performance. So, by enacting something like this, you
- 20 know, we finally have a touch point for existing
- 21 buildings which are, you know, a bulk of our emissions
- 22 right now.
- 23 Just as a general approach to our legislation,
- 24 we're creating a framework to establish BEPS. This is
- 25 kind of signaling to the market that these standards

- 1 will be coming. We still have a number of items to
- 2 establish via regulation. This has been what we've seen
- 3 in some other jurisdictions as well, where you know,
- 4 specific standards and kind of formats for different
- 5 pieces of the legislation come later.
- 6 Critically, we also engaged stakeholders in
- 7 discussion of various policy recommendations, and those
- 8 stakeholders informed a lot of the elements of the
- 9 legislation. I'll touch on that in a minute.
- 10 And really underpinning all of our policy is
- 11 this desire to spur immediate climate action. We know
- 12 we really need to get moving to meet those 80 percent
- 13 and the 100 percent goals, but do it in a way that makes
- 14 the most sense for building owners.
- 15 So, providing flexibility to allow them to
- 16 decide how to best achieve these within their buildings,
- 17 but also providing that long-term certainty that Cliff
- 18 touched on, so they know what to expect and how to plan
- 19 for their businesses. Next slide, please.
- 20 So, as I mentioned, before we drafted and
- 21 introduced any legislation we convened stakeholders over
- 22 about a 9-month period. IMT was of great help to that
- 23 process.
- 24 And we included commercial, multifamily building
- 25 owners, both market rate and affordable housing, and the

- 1 support communities and companies that serve them. So,
- 2 energy contractors, utility representative, some climate
- 3 advocates and other building advocacy groups, and county
- 4 representatives.
- 5 So, I'll say that over the course of our
- 6 meetings we definitely had some clear policy preferences
- 7 shake out. So, you know, one of them was this long-term
- 8 performance standard with the interim check-ins. I
- 9 think this helps kind of inform some IMT's model
- 10 legislation, but I can't emphasize this enough, owners
- 11 really appreciated having more certainty, as opposed to
- 12 some kind of standard that resets the target every few
- 13 years, and kind of leaves it uncertain as to whether
- 14 they will be in compliance, or if they have to restart
- 15 and kind of start running again towards a new standard.
- 16 We presented options on metrics and our
- 17 stakeholders were very much in favor of a site energy
- 18 use intensity metric. They felt that it tracks the
- 19 impact directly controlled by the building owner. You
- 20 know, so regardless of how clean our electric grid is,
- 21 or how fast it cleans up in the future, you know,
- 22 efficiency is kind of in control of the owner or at the
- 23 asset level. They felt it's a bit more easily
- 24 understood, it's directly calculated from utility bills.
- 25 And in many cases, in all cases for covered buildings

- 1 they're already gathering and reporting that information
- 2 to us.
- 3 And I'll say that site EUI also encourages
- 4 electrification, so that's not kind of a mandated
- 5 strategy, but it is a strategy that owners can use to
- 6 realize better efficiency within their buildings. And
- 7 so, site EUI was beneficial for that as well.
- 8 Understandably they want to -- the stakeholders
- 9 wanted to reduce administrative burden, so they agreed
- 10 that using the ENERGY STAR Portfolio Manager and
- 11 reporting, you know, as they normally do already for
- 12 energy benchmarking would be most ideal.
- 13 And finally, we talked a lot and heard a lot
- 14 that there's a need both for technical and financial
- 15 assistance. And this is particularly important for
- 16 under-resourced sectors. So, we're thinking about
- 17 affordable housing, nonprofits, houses of worship, other
- 18 small businesses. And, you know, that's something we're
- 19 still working out now, but that message was heard loud
- 20 and clear that, you know, the county in sort of a lesser
- 21 degree, but maybe the state is going to have to come up
- 22 with some strategies to help owners with this
- 23 requirement.
- 24 And there's a link to the Stakeholder Report
- 25 here, if you want to read more. Next slide.

- 1 So, you'll see what we came out with mirrors
- 2 almost exactly the IMT model best policy. So, our
- 3 proposal sets a long-term site EUI performance standard
- 4 for each building group. So, offices, multifamily,
- 5 retail, et cetera, based on the building stock in our
- 6 county. Each of those groups would receive their site
- 7 EUI.
- 8 We are not prescribing how a building, you know,
- 9 gets to that target, but they have the long-term
- 10 certainty that they need to plan.
- 11 Each building covers by the law receives a
- 12 baseline based on their own historical energy use.
- 13 Again, which we've collected via the energy benchmarking
- 14 law. Buildings will continue to report each year using
- 15 ENERGY STAR Portfolio Manager as they normally would.
- 16 But every four years, that was a little quicker
- 17 than IMT's model, our county executive was keen on that
- 18 number. Every four years properties are evaluated as to
- 19 whether they're in compliance.
- 20 And, you know, one thing I'll say is there's no
- 21 numbers on this slide. That actual standard is
- 22 something we're working out in regulation and that
- 23 should be done by next June.
- 24 And I'll say one other policy mechanism we're
- 25 exploring is crediting onsite solar, just as another

- 1 potential way to meet the standard and to incentivize
- 2 that for commercial buildings. Next slide.
- 3 Of course, buildings don't operate in a straight
- 4 line. So, another piece of IMT's model policy is this
- 5 concept of a building performance improvement plan. So,
- 6 this is a bit of release valve where if a property can't
- 7 reasonably meet one of the interim standards, they can
- 8 file a BPIP with the county.
- 9 And so, in the example here you can imagine, you
- 10 know, at the first standard they're not meeting the
- 11 target, but there could be something like a major tenant
- 12 turnover -- or a major piece of equipment, or energy
- 13 using system in the building that's already planned for
- 14 replacement or upgrading. So, by filing a plan with
- 15 their known or planned conservation, or efficiency
- 16 measures, and then carrying that out we would consider
- 17 them in compliance, and kind of get them back on track
- 18 for savings. Next slide.
- I won't spend too much time on this, but with
- 20 our amendments we would be covering the vast majority of
- 21 commercial building area in our county, with multifamily
- 22 making up the bulk of the newly covered buildings. Next
- 23 slide.
- I won't spend too much time on the details, but
- 25 just in terms of timeline, buildings that are already

- 1 subject to energy benchmarking would first phase in to
- 2 the performance standards. New buildings would be
- 3 phased in to benchmarking first, with larger buildings
- 4 going first. And then eventually phased in to being
- 5 required to performance standards.
- I think the key thing here is that standards for
- 7 each group are, you know, at least 12 to 15 years in the
- 8 future. And so, you know, we're really looking at
- 9 striking the balance between aggressive standards and
- 10 time allotted to comply for owners.
- It looks like I'm out of time. If you go to the
- 12 next slide, I just have some takeaways. I won't spend
- 13 much time on this, but if you want to refer back to the
- 14 slides of just some highlights there that we've been
- 15 looking into while we developed this policy.
- 16 And I hope you'll stay tuned as this advances
- 17 through our county council.
- MR. MAJERSIK: Thank you very much, Emily.
- Now, last but not least we'll hear from Sara
- 20 Neff of Lendlease.
- 21 MS. NEFF: Hello everybody. I hope people can
- 22 see me. I don't have any slides and I'm your last
- 23 speaker of the day, so I hope to keep this fairly
- 24 casual.
- So, I'm Sara Neff. I'm the head of

- 1 sustainability for Lendlease Americas. Lendlease is a
- 2 large Australian company. We've got 11,000 employees
- 3 worldwide, 1,500 of us are in the U.S. We are huge
- 4 builders of real estate. We also operate about 40,000
- 5 military homes, including some in California. And we
- 6 are also development and investment managers.
- 7 And so, the big takeaway, if you take nothing
- 8 else from what I'm saying, is that building owners, so
- 9 I'm representing the building owner perspective, you
- 10 know, the person who's actually going to have to comply
- 11 with all of this legislation we're talking about, is
- 12 that building owners also want high-performing
- 13 buildings.
- 14 Those of us who operate real estate also see the
- 15 benefits of high-performing buildings. And it benefits
- 16 our tenants, it benefits our bottom line. And I'll get
- 17 into other stakeholders and where that pressure is
- 18 coming from right now.
- 19 So, I wanted to just take a second about what
- 20 we've been up to at Lendlease. I'm new to the job,
- 21 hence so no slides yet, so I'm at about week seven. But
- 22 I can tell you this, we have about a current \$400
- 23 million multifamily portfolio that is already carbon-
- 24 neutrally operating. We have 40 installed megawatts of
- 25 solar on our military housing communities, including

- 1 those in California. Those that are in San Pedro.
- 2 And we are constantly, constantly pushing the
- 3 bar on sustainability, on building energy performance
- 4 standards.
- 5 But we're also a national company, so we're
- 6 already complying with benchmarking standards around the
- 7 country. We know that we'll be complying with New
- 8 York's Local Law 97, the legislation in Boston, you
- 9 know, buildings in Chicago. And so, we are not
- 10 unfamiliar with building energy performance standards.
- 11 And I'm happy to answer questions about where
- 12 our concerns will be.
- But I want to talk to you a little bit about
- 14 what the market is currently looking like, for those of
- 15 us who own real estate. The world has woken up to the
- 16 fact that 40 percent, as we've heard this number a lot
- 17 of times today, of global climate emissions coming from
- 18 the real estate industry. Real estate, as everybody
- 19 knows, is a very distributed industry. You know
- 20 somebody, a grandmother passes and then leaves them, you
- 21 know, a small apartment building and all of the sudden
- 22 you're a real estate owner.
- You know, it doesn't work the same way in auto
- 24 manufacturing, it doesn't work the same way in many
- 25 other industries. But real estate is very, very

- 1 distributed, many owners, a lot of them who don't have a
- 2 deep expertise on how to run real estate.
- 3 But these days what has been happening is that
- 4 for anybody who has any exposure to public markets
- 5 there's a lot of pressure to be performing on
- 6 sustainability.
- 7 The investors. I've been doing sustainability
- 8 for a long time, and I know Cliff has too. The investor
- 9 community has is quite silent with real estate and
- 10 sustainability for a very long time. They are no longer
- 11 silent.
- 12 We've seen the impact-investing industry triple
- 13 in size in the last eight years. And those investors
- 14 want to see results. And those results they want to
- 15 see, a lot of them are around data and energy
- 16 efficiency.
- 17 We're also seeing ratings agencies get a lot
- 18 more sophisticated on all things sustainability. They
- 19 are asking questions. They are, you know, taking into
- 20 account sustainability factors, especially energy into
- 21 their performance evaluations of a company.
- 22 And we're also seeing much more sophisticated
- 23 tenants. Our tenants very much, depending on the asset
- 24 type, know a lot about sustainability. They want to
- 25 know that they are in sustainable buildings and they

- 1 have questions about that.
- 2 Tenants are not all made equal, as everybody on
- 3 here knows. At least our experience with the asset
- 4 types that we deal with, and I should say that Lendlease
- 5 does not have an industrial portfolio. But we find our
- 6 life science tenants to be probably the most
- 7 sophisticated, followed by office. Individual residents
- 8 may know something about ENERGY STAR, not quite sort of
- 9 understanding, maybe LEED is a little bit unfamiliar to
- 10 them, and then retail is still the preferred market to
- 11 reach in terms of tenant understanding of
- 12 sustainability.
- But we are feeling the pressure. It is the time
- 14 where real estate is really being asked by many, many
- 15 stakeholders, not just our governments, to really step
- 16 up and make sure that our buildings are performing in
- 17 the way that it's the lowest possible amount of carbon.
- 18 And this is possible. I'm happy to say that of
- 19 the -- I'm doing my math and do not quote me on this, so
- 20 we have 17 million square feet of real estate that we're
- 21 developing in California, all of it is all-electric.
- 22 All of it is designed to be gold or LEED platinum. Lots
- 23 of onsite solar, really fun stuff happening on water
- 24 that I can't even tell you yet.
- 25 So, it is possible and there are companies who

- 1 are profit-focused driven companies that really still
- 2 care about sustainability and want to make it make
- 3 sense.
- And so, I'll tell you a bit about how we feel
- 5 about building performance standards. You've heard most
- 6 of all of these sort of recommendations from previous
- 7 speakers, so I'll just run down the top ones, but you
- 8 heard many more.
- 9 One of them is we're talking about data.
- 10 Ultimately, buildings will be compared against some sort
- 11 of benchmark. We want that data to be reliable and we
- 12 want it to be credible.
- So, I'll give the example of New York, which
- 14 didn't take occupancy into account, so there are vacant
- 15 buildings in its baseline. And this had made a lot --
- 16 this has created a lot of skepticism around how
- 17 reasonable their targets are. And so, we -- you know,
- 18 we, the building owner community, wanted to feel that we
- 19 were being held to a reasonable standard.
- We also want to see that the entity that's
- 21 really controlling, financially, the meter of the
- 22 building is the entity that is going to be subject to
- 23 fines. So, you know, I operated many buildings in my
- 24 previous role at Kilroy, where not only did we not have
- 25 the meter, only through green leasing did we get access

- 1 to data, and we certainly were never allowed into the
- 2 buildings to make any improvements. That's fine,
- 3 certain tenants need that kind of sort of privacy, I'll
- 4 say.
- 5 But really it should be then those tenants who
- 6 are really need to be complying and paying fines.
- 7 Certain leases allow that, certain don't.
- 8 And then fines are great. We also talked
- 9 incentives. We talked a lot about incentives. I love
- 10 to see a lot of my utility friends have been on this.
- 11 I will say this about incentives. There are
- 12 incentives that make certain projects quote-unquote
- 13 free, and certain incentives that don't. I will say
- 14 that those of us who have done sustainability in real
- 15 estate for a long time have learned the hard way that
- 16 there is a big difference between a free beer and a free
- 17 kitten in terms of incentives. We're looking for
- 18 incentives that don't have strings attached. We're
- 19 looking for incentives that aren't performance based.
- The reason I say that is not because we don't
- 21 think that our projects will perform but frankly because
- 22 if we don't think an incentive will materialize, it will
- 23 never factor into the up front financial calculations
- 24 for whether or not that project pencils. And so,
- 25 incentives need to be guaranteed in order for them to

- 1 influence decision making.
- 2 Similarly, incentives that are -- you know, will
- 3 get you 90 percent of the way there are great for a lot
- 4 of customers. Not great for those that will never have
- 5 that final 10 percent. So, as much as incentives can
- 6 cover 100 percent of a project cost, the better.
- 7 And the last, as you heard very well from many
- 8 folks, is just a plea that the data be reported in
- 9 ENERGY STAR Portfolio Manager. This is the lingua
- 10 franca of American real estate. It is what we all
- 11 understand. It is what all of our disclosures go
- 12 through. And so, that is what we want.
- But we are here for energy efficiency.
- 14 Buildings can comply. They do better when they comply.
- 15 They see lower operating expenses, they see fewer
- 16 capital, dramatic capital upgrades, such as when
- 17 equipment fails because there's more preventative
- 18 maintenance. So, we're allowed to, you know, get a
- 19 sneak peak into the future and replace equipment before
- 20 and not after end of life.
- 21 And, you know, we see bumps in rental rates, we
- 22 see the reduced vacancy, we're really able to make
- 23 the basically the value proposition. Take a space in
- 24 my building and the overall value is not just what
- 25 you're paying in rent, but what you're paying in

- 1 operating expenses. And if you can reduce operating
- 2 expenses you can say even with competitive rental rates,
- 3 you're still getting better overall value. That's an
- 4 argument that real estate is increasingly being able to
- 5 make. And we know the building performance standards
- 6 will help us get there.
- 7 So, just in closing, and I'll keep my remarks
- 8 brief. So, real estate does realize that it's
- 9 contributing about 40 percent to carbon emissions.
- 10 Leaders, like Lendlease, we're already focused on
- 11 building performance and we think good policy will help
- 12 bring the rest of the market along. We're delighted to
- 13 be participating today. And thank you so much for
- 14 having me.
- 15 MR. MAJERSIK: Thank you very much, Sara. Thank
- 16 you to all of our panelists. And I guess now we will
- 17 take questions, if there are any, from the
- 18 Commissioners.
- 19 COMMISSIONER MCALLISTER: Well, Cliff, thanks
- 20 for your presentation, and your thought leadership on
- 21 this, and your moderation services today. So, really
- 22 appreciate it. We're getting multiple value streams
- 23 from you today, so thank you.
- So, there's so much to talk about here. I just
- 25 want to say, you know, wow to all five of you just in

- 1 terms of the innovation and just the can do attitude,
- 2 and the real results. You know, real estate producing
- 3 real savings is what we're after. So, thanks to all of
- 4 you.
- 5 And just a couple of comments, really. I'm so
- 6 happy to see these timelines of proactive planning out
- 7 to 2038, 2040, 2045, 2050 because I think it really
- 8 highlights the fact that we have to be intentional about
- 9 this. And I think we just heard from Sara that
- 10 consistency, you know, transparency, you know, a real
- 11 program that has legs for the long term and is going to
- 12 be understandable, and with which it will be possible
- 13 and clear how to comply is just, you know, job one of a
- 14 good program design.
- 15 And so, it sounds like all these programs really
- 16 have worked through those issues and done that.
- 17 You know, California would really be maybe
- 18 relative to New York, and not as much as some of the
- 19 others, but it would really be a different scale. And
- 20 so, you know, we're talking millions of transactions of
- 21 a statewide building performance standard.
- 22 And so, I guess I'm interested in any of you,
- 23 maybe starting with Cliff, but just managing those
- 24 transactions and making sure that every single building
- 25 that's eligible or, you know, under which to which the

- 1 building standards would apply, performance standards
- 2 would apply knows what it's goals are and actually has a
- 3 place to interact with to comply. And then, of course,
- 4 to get technical assistance and things along the way.
- 5 But just the compliance infrastructure for this,
- 6 could you just describe how -- what your recommendation
- 7 is, Cliff, and just kind of if there are any differences
- 8 across the programs? That's really a nuts and bolts,
- 9 issue from the point of view if we did ask our
- 10 Legislature to put in place something like this
- 11 statewide, you know, we'd have to work through all of
- 12 that.
- MR. MAJERSIK: Sure. Yeah, that's a great
- 14 question. And you're right, you know, Washington State
- 15 and Colorado are a lot smaller than California and
- 16 they're early in the process of figuring things out.
- 17 So, California really is going to be breaking new ground
- 18 if it goes down this road, and I hope it will.
- 19 I think that AB 802 can provide a good model in
- 20 terms of state locality cooperation. You know, the
- 21 localities have strong relationships with their building
- 22 owners. They have regulatory relationships with their
- 23 building departments. They have taxing relationships.
- 24 The building owners are in the habit of knowing that
- 25 they're going to have to comply with local regulations

- 1 for their buildings.
- 2 So, I think that just as AB 802 recognized that
- 3 a number of cities already had benchmarking and
- 4 transparency laws, et cetera, if you comply with a law
- 5 that meets certain minimum requirements, you'll be in
- 6 compliance with 802. And new cities could come in and
- 7 have their laws certified.
- 8 I that that makes a lot of sense from a building
- 9 performance standard perspective as well, with a state
- 10 law as a backstop for those jurisdictions that haven't
- 11 adopted a sufficient building performance standard.
- 12 And then there's all kinds of infrastructure
- 13 that the state can provide in terms of technical
- 14 assistance, both assistance to building owners, but also
- 15 assistance to localities that want to adopt and
- 16 implement their own building performance standards.
- 17 In terms of data, back end, you know as we've
- 18 heard, we've heard loud and clear over and over from
- 19 building owners, like Sara and others, that they really
- 20 want to use Portfolio Manager as the tool for them to
- 21 comply for the energy and water. But there still needs
- 22 to be some back end for storing it, and sort of customer
- 23 relationship management for tracking building owners,
- 24 and contacting them, making sure that they know they
- 25 need to comply. And then, following up for compliance.

- 1 But a lot of that, there are economies of scale
- 2 to do that. I think at the state level, and make it
- 3 easier, and less expensive for each locality that wants
- 4 to be able to implement.
- 5 But you can really take advantage and think of
- 6 the relationship that the localities have with their
- 7 building owners.
- 8 At the same time I think the state can provide
- 9 some consistency. We've also heard from building owners
- 10 they really want consistency. They don't want radically
- 11 different laws within each city within California. So,
- 12 I think you could provide some broad guidelines like
- 13 around performance metrics. You know, you can choose
- 14 one or more of this list of performance metrics, but you
- 15 can't have a completely different one because that could
- 16 add a lot of complexity for building owners.
- 17 So, there's some real opportunities there and
- 18 we'd certainly be happy to work through those questions
- 19 with you or your Legislature. But I think California
- 20 could really be a model.
- 21 And we're going to see this probably in
- 22 Colorado. Denver is pretty far along in developing
- 23 their own building performance standards and it will
- 24 follow on the state one. Seattle's working on one. So,
- 25 you won't be the only place where there are going to be

- 1 interplay between state and local building performance
- 2 standards.
- 3 COMMISSIONER MCALLISTER: Great. Thanks a lot.
- 4 And I agree, the 802 model. And for those who aren't
- 5 aware, we already have a benchmarking program statewide
- 6 in California that uses 50,000 square feet and up, and
- 7 it does include multifamily and commercial. And so, we
- 8 have quite a bit of infrastructure and, you know, a fair
- 9 amount of compliance going on with that. So, that could
- 10 be a backbone.
- But in terms of like telling, you know, really
- 12 confirming measures have been installed and, you know,
- 13 sort of the really the management of the day-to-day
- 14 activity at the building level, it seems like this would
- 15 be, potentially, quite a bigger kettle of fish. And so,
- 16 we'd want to be proactive about that with our local
- 17 jurisdictions and beyond. So, thanks for that.
- 18 Anybody else have any observations to make about
- 19 just implementation challenges, or needs and
- 20 requirements? You know, Sara, you talked a little bit
- 21 about that. But I'm interested in the conversation in
- 22 Montgomery County and Chula Vista, as well.
- MS. NEFF: Yeah. I mean we just need to -- I
- 24 think there's a level where it needs enforcement, you
- 25 know. I mean how, what is going to be the teeth? I

- 1 mean there's a reason that people pay attention to the
- 2 fines. And I say this in my environmental hat, not my
- 3 Lendlease hat on. The fines in New York City are in the
- 4 hundreds of thousands of dollars. You know, is the
- 5 State of California people willing to really put teeth
- 6 behind this? I mean, that's what I think about it.
- 7 And the other thing I would say, and it's been
- 8 touched on many times today, but not to exclude the
- 9 affordable housing.
- 10 COMMISSIONER MCALLISTER: Yeah.
- 11 MS. NEFF: You know, those folks in affordable
- 12 housing deserve lower energy bills. They deserve to
- 13 have their equipment upgraded. They deserve not to be
- 14 in inefficient spaces. Lendlease operates a lot of
- 15 affordable housing and is building affordable housing,
- 16 you know, in L.A., San Francisco. It's very important
- 17 to us and we do not see a reason why that sector should
- 18 be carved out.
- 19 COMMISSIONER MCALLISTER: Great. Thanks for
- 20 that. Agree.
- 21 Anyone else want to take a stab and then I'll
- 22 pass it to my fellow Commissioners.
- MS. LOCCI: I can speak for Chula Vista. We are
- 24 building a database with all the buildings represented
- 25 in there. And, of course, there is going to be the

- 1 public disclosure. But also in that, built into the
- 2 database they will have to basically turn in their audit
- 3 papers, and they will have to be in touch with the city
- 4 to show that they are actually going through those
- 5 steps.
- 6 MS. HATCHER: I'll just add that EPA and the
- 7 ENERGY STAR program, in terms of working with all the
- 8 entities that are already benchmarking and have been for
- 9 years, and then now embarking on these building
- 10 performance standards, we've been sort of systematically
- 11 thinking through data quality issues and how we can work
- 12 together to try to overcome those.
- 13 And then, again, how that translates back to a
- 14 building owner's experience.
- 15 And there's a lot I think we can do. I think I
- 16 would say that it's important to begin working out the
- 17 kinks, or the data quality issues that there are, you
- 18 know, with just the benchmarking program, right, before
- 19 you then have performance requirements that kick in.
- 20 And that -- we see this potentially as an issue
- 21 for the local governments that are mandating lower
- 22 benchmarking thresholds than AB 802, and also building
- 23 performance standards at the same time, right?
- So, what you then have there is you've got new
- 25 folks benchmarking with smaller buildings that are newly

- 1 exposed to the idea and process, and also then a shorter
- 2 window of time, potentially, for them to meet a building
- 3 performance standard requirement.
- 4 So, the folks that have been benchmarking for
- 5 years, and also might be in the bigger buildings and
- 6 more sophisticated, have probably already worked out
- 7 their data quality issues.
- 8 And so, in terms of thinking through what kind
- 9 of resources the local government or the state
- 10 government can bring to the table to help those newer
- 11 benchmarkers in the smaller buildings try to sort out
- 12 any kind of data quality issues.
- Because again, at the end of the day it's about
- 14 trying to help them make investment decisions that help
- 15 decarbonize those buildings and make them more energy
- 16 efficient at the same time.
- 17 And so, you know, if you've got bad data, then
- 18 what does that do, right? It doesn't really help.
- 19 COMMISSIONER MCALLISTER: Thanks a lot, Katy, I
- 20 really appreciate that. And I have to just say thank
- 21 you for all the work on Portfolio Manager. I mean it's
- 22 underpinning, it's the backbone of so much of what we're
- 23 talking about. So, just couldn't be more helpful.
- 24 And I'm going to just ask Commission staff,
- 25 Energy Commission staff to just pin in the idea that as

- 1 we talk with interested, you know, members of the
- 2 Legislature, not that staff will be doing that, but just
- 3 sort of develop this idea we are considering -- you
- 4 know, the plan, part of the plan eventually, you know,
- 5 at some point here, hopefully soon, is to lower the
- 6 threshold for the statewide 802 benchmarking program to
- 7 20,000 square feet. And we might want to try to
- 8 dovetail that with sort of an initial effort or a
- 9 coordinated effort on the building performance standard
- 10 as well. And maybe the time has come for that to do
- 11 both at once, and in a coordinated fashion. So, you
- 12 know, just an idea.
- But with that, I think I'm going to pass the
- 14 microphone to any of my fellow Commissioners here. I
- 15 see Commissioner Shiroma and Houck, any questions from
- 16 either of you?
- 17 CPUC COMMISSIONER HOUCK: I do have a question.
- 18 COMMISSIONER MCALLISTER: Great. Go ahead.
- 19 CPUC COMMISSIONER HOUCK: Well, two actually.
- 20 One, I wanted to thank Emily and Sara for talking about
- 21 the affordable housing. And if others had any thoughts
- 22 about how to incentivize programs where we can get
- 23 resources for ways to incorporate more affordable
- 24 housing, I'd be interested to hear others' thoughts.
- 25 And also, the other question I have is in

- 1 regards to whether you found that there's any
- 2 opportunities or challenges given what we've been
- 3 dealing with, with the pandemic lately, and how that's
- 4 affected investment or incentives in doing -- doing
- 5 more, with less space, as we've got more people wanting
- 6 either flexibility or, because of circumstances, working
- 7 more from home rather than in the office over the last
- 8 year, and what your thoughts are there.
- 9 MS. NEFF: Yeah, I can answer a couple of those
- 10 questions. I just want to say this is not -- what I'm
- 11 about to say has nothing to do with Lendlease's
- 12 affordable (indiscernible) -- or new.
- So, but what we hear in the conversation amongst
- 14 operators of affordable housing is that you have a lot
- 15 of fear that if you basically trigger the need to pull a
- 16 permit and a building inspection, if you want to, say,
- 17 fix a leaking roof, then an inspector's going to come
- 18 and see 800 other, you know, things that need to get
- 19 fixed and all of the sudden that can't be paid for. And
- 20 then there's, you know, all sorts of stuff. And so the
- 21 feeling is let's not, you know, poke the bear,
- 22 essentially. But that then leads to upgrades not
- 23 happening. So, it's one of the reasons I actually --
- 24 you know, favor of this kind of legislation for
- 25 affordable housing to sort of get over that problem.

- 1 But also, I think it needs to be a conversation
- 2 with how buildings and safety are going to deal with
- 3 those. And I don't have an answer, but I'm saying
- 4 that's a lot of the issue.
- 5 The second question was about COVID. So, the
- 6 environmental community did not slow down because of
- 7 COVID. Investors did not slow down because of COVID.
- 8 There's not less programs, less incentives, less
- 9 anything. There's less people in our buildings, so our
- 10 data doesn't make any sense.
- 11 And I think when we talked about datasets, you
- 12 know, I think honestly it's going to be probably before
- 13 2020 -- you know, reporting year 2024 before we even
- 14 have data that means anything. So, I'd be very careful
- 15 about how to set a building energy -- a building
- 16 performance standard based on benchmark data taken over
- 17 these last couple of years.
- 18 Those of us who operate multifamily have had
- 19 this increase as people are home all the time, and
- 20 office use is dramatically down. Everything is very up
- 21 in the air. But I would say the pressure, the
- 22 incentives, the programs, the reporting requirements,
- 23 none of that has blinked an eye. It has just kept
- 24 going.
- MR. MAJERSIK: I would agree with what Sara has

- 1 said. The pandemic has changed occupancy patterns. And
- 2 I think it's incumbent on the jurisdictions to provide
- 3 some flexibilities with building owners in view of that.
- 4 What some of the jurisdictions have done is
- 5 said, you know, we're going to let building energies
- 6 multiple years, they can choose from multiple years as a
- 7 baseline. Particularly, you know, given you've got AB
- 8 802, and you have pre-pandemic baselines, allowing
- 9 building owners the option to use a pre-pandemic
- 10 baseline that represents something closer to full
- 11 occupancy is a good idea.
- 12 And really thinking the building flexibility in
- 13 going forward, and as you're benchmarking against
- 14 buildings you don't -- you know, you don't want to
- 15 penalize people for very unusual circumstances.
- On the multifamily, affordable housing side, I
- 17 would agree also that it's really important that we
- 18 focus on that and we focus on benefitting people in
- 19 affordable housing, and providing the resources to help
- 20 these buildings improve their performance, and also
- 21 comply with any law. Rather than just exempting them or
- 22 holding them to a lower standard.
- 23 And recognize, you know, some owners like
- 24 Lendlease have lots of resources, they have great people
- 25 like Sara to run programs. But a lot of affordable

- 1 housing owners not only lack money, but they lack
- 2 capacity to run programs. And so, doing something
- 3 innovative where you're providing, effectively, like a
- 4 general contractor that is going to be an option for
- 5 affordable housing owners that need that, that will do
- 6 the work and be on the hook for delivering results. And
- 7 then, keep some of the savings that result from that
- 8 work.
- 9 And we did a lot of work with a variety of
- 10 service providers and others in sketching out how that
- 11 would work with jurisdictions. And we'd be happy to
- 12 work with California on that.
- MS. HATCHER: I'm going to add something else to
- 14 what everybody said, instead of repeating the great
- 15 things that were just said. I think that the pandemic
- 16 has really brought to the forefront the incredible
- 17 importance of truly integrating indoor air quality
- 18 management into energy efficiency and facility
- 19 management.
- 20 And so, if one of the things that we're all
- 21 trying to do together is influence HVAC and ventilation
- 22 improvements, and in these properties, basically that's
- 23 our opportunity is to integrate those two things.
- 24 And I think what we have seen as some of the
- 25 early guidance came out, kind of was pointing toward,

- 1 you know, increasing energy consumption in terms of the
- 2 way these buildings were operated.
- 3 But I think that what we need to do is move
- 4 indoor environmental quality management into ongoing
- 5 management just like -- and continuous management just
- 6 like we are moving energy efficiency into continuous
- 7 energy efficiency management, and manage the two things
- 8 in a very integrated way.
- 9 MR. MAJERSIK: Yeah, I would agree with that.
- 10 There is a real danger that folks are going to be just
- 11 making retrofits that will help from a health
- 12 perspective, which is obviously critically important,
- 13 but that could cause some energy penalties.
- 14 You know, the pandemic will drive new investment
- 15 in ventilation, in heating and cooling systems. And
- 16 there's opportunities to leap frog, to go through very
- 17 high efficiency equipment that provides direct outdoor
- 18 air systems to manned control ventilation, a heat
- 19 recovery ventilation. All kinds of technologies that
- 20 can allow us to both have better air quality and have
- 21 energy efficiency. And the pandemic can be a trigger to
- 22 drive that, especially if it's combined with building
- 23 performance standards that are sending a strong market
- 24 signal.
- MS. HATCHER: And I'd also like to add that

- 1 basically investment grade energy audits, or audits have
- 2 been focused on lifecycle cost effectiveness of energy
- 3 efficiency improvements. And those audits do not have
- 4 -- they're essentially blind to carbon, and carbon
- 5 impact, as well as anything related to indoor
- 6 environmental quality.
- 7 So, bringing indicators in to estimate the
- 8 potential that those -- that the lifecycle cost
- 9 effective improvements that can be made after an audit
- 10 need to also think through the carbon impact and the
- 11 indoor environmental quality impact.
- 12 COMMISSIONER SHIROMA: Commissioner McAllister?
- 13 COMMISSIONER MCALLISTER: Go ahead Commissioner
- 14 Shiroma. Thank you, yeah.
- 15 COMMISSIONER SHIROMA: Okay, thank you again.
- 16 Another excellent panel discussion. I'm learning so
- 17 much. You know on that last point, Katie. if you're in
- 18 Northern California, oh my gosh, the smoke is
- 19 horrendous. Indoor air quality is definitely top of
- 20 mind.
- 21 And a little shout out for Commissioner
- 22 McAllister's work on AB 841, on the Schools Energy
- 23 Efficiency Program, which includes air quality filtering
- 24 at schools, besides HVAC and so forth.
- 25 And by the way, also, garbage in, garbage out,

- 1 you can have the best designed tool but if you don't
- 2 have good data, how can you trust the results? Very
- 3 key.
- 4 My question is for Barbara. Kudos on the far-
- 5 reaching Climate Action Pla. And my team and I were in
- 6 Chula Vista pre-pandemic. We were having a public
- 7 participation hearing at your library. We had an
- 8 interesting conversation with folks who attended.
- 9 It had to do with the San Diego Gas & Electric's
- 10 General Rate Case, the Phase II, how the budget's
- 11 allotted.
- 12 And so, my question is in your efforts with
- 13 multifamily, are you coordinating with San Diego Gas &
- 14 Electric? This morning we talked about -- or earlier
- 15 today, earlier this afternoon we talked about the energy
- 16 efficiency programs, the Low-Income Energy Savings
- 17 Assistance Programs. There are monies that are going
- 18 into these efforts for multifamily. Are you tapping
- 19 into that as a city?
- MS. LOCCI: Yes, yes. And those are programs
- 21 that we have always promoted in the city. We have had
- 22 other programs. I don't know if you heard of the very
- 23 famous 3B program, which was very efficient here because
- 24 we used to visit businesses, and educate them on energy
- 25 efficiency, and they would sign up for the Business

- 1 Energy Solutions Program, for example. They did direct
- 2 install.
- 3 And so, we collaborate with San Diego Gas &
- 4 Electric all the time and we're always current, you
- 5 know, on those programs. Yeah.
- 6 COMMISSIONER SHIROMA: Great. Glad to hear,
- 7 thank you.
- 8 MS. LOCCI: Yes.
- 9 COMMISSIONER SHIROMA: Back to you, Commissioner
- 10 McAllister.
- 11 COMMISSIONER MCALLISTER: Thank you very much,
- 12 Commissioner Shiroma.
- I have to just riff on that last exchange
- 14 because I used to live in San Diego and actually worked
- 15 quite a bit with the City of Chula Vista back in the
- 16 days of Michael Meacham and Brendan Reed. I don't know,
- 17 if, Barbara, you were there and overlapped with them.
- 18 But the thought leadership that's come out of Chula
- 19 Vista over the decades is really just tremendous.
- 20 And it's particularly valuable because Chula
- 21 Vista is a city that faces problems that many, many
- 22 cities across the nation actually face. Lots of -- some
- 23 open land, lots of, you know, new construction, new
- 24 development, land use pressures, and also a lot of
- 25 marginalized, historically marginalized communities, low

- 1 income, disadvantaged.
- 2 So, really, the solutions you're helping to
- 3 build in Chula Vista really are relevant way beyond your
- 4 borders. So, that leadership is incredibly valuable.
- 5 So thank you, particularly to you, Barbara.
- 6 But I think Montgomery County, also, you kind of
- 7 speak for yourself in terms of your thought leadership
- 8 as well, because you're already nationally known. So,
- 9 but thanks for yours as well.
- I think, Cliff, do you have any questions, or
- 11 comments, or sort of what have not we talked about here
- 12 in this session that you think is important to get on
- 13 the record here?
- MR. MAJERSIK: Thank you. This has been a great
- 15 session. I think, you know, thinking about the needs of
- 16 affordable housing is really important. Making sure
- 17 that communities have a seat at the table when designing
- 18 a policy like this. And that there's adequate resources
- 19 to help those who need it most, affordable housing and
- 20 others, as we've talked about.
- I guess I'd be curious to hear from Sara, you
- 22 know, what factors she thinks from a building owner's
- 23 perspective would most impact compliance with building
- 24 performance standards.
- MS. NEFF: Yeah. Well, obviously, having -- you

- 1 know, well, the enforcement mechanism is going to be
- 2 really critical to incentivize compliance.
- 3 We want it to make sense, so you heard a lot
- 4 from Emily, and Katy, and from Barbara as to which
- 5 metrics are used. I think (indiscernible) is a great
- 6 one. No need to reinvent the wheel here, that's
- 7 something that everybody understands.
- 8 I know there's a lot in market transformations
- 9 (indiscernible) code. There's a lot of metrics, some of
- 10 those are more understandable and some not. These
- 11 things have to be paired with incentives that are
- 12 usable.
- 13 And then, anything that can sidestep,
- 14 essentially, green-leasing issues. So, my previous
- 15 company, you know, has been a green lease leader since
- 16 2014, and Lendlease is right in there. In terms of
- 17 being able to get the data, being able to do anything
- 18 about, being able to do capital improvements. Laws that
- 19 come up against issues in green leasing are just going
- 20 to be harder to comply with, and definitely anything
- 21 that doesn't use ENERGY STAR Portfolio Manager will also
- 22 be incredibly difficult.
- But, you know, we're in California, we
- 24 understand how to do this. And the other thing I will
- 25 say is there has been -- how do I say this delicately --

- 1 but not all of previous legislation around this area has
- 2 been well enforced throughout the state. And so, it is
- 3 has created skepticism. Oh, this is this next thing
- 4 that everybody scrambled on and thought, you know, they
- 5 were going to have to comply with and then didn't.
- 6 And then, you know, the next one comes along
- 7 and, you know, does it feel like a you're crying wolf
- 8 this time around? And so, I think there is going to be
- 9 a lot of education to say, no, when we have a statewide
- 10 building performance standard it's real, it's going to
- 11 stick, it will be enforced, and to follow that through.
- Because, you know, from the building owner
- 13 perspective we've seen quite a few of these come
- 14 through. Some of them have been meaningful, but not
- 15 all.
- MR. MAJERSIK: I would definitely echo that. I
- 17 mean there's going to need to be resources put in. We
- 18 can provide information about how much resources. But
- 19 other jurisdictions, when they've adopted building
- 20 performance standards, they have had to staff up to not
- 21 only enforce that, but also do the rulemaking, and do
- 22 the outreach to the community to make sure that they
- 23 know about it.
- I think utilities can play an important role.
- 25 It's going to be sort of new territory. Obviously,

- 1 you're talking about a mandate on building owners, but
- 2 you need to do it in a way that utilities can play a
- 3 positive role, their resources can help not only with
- 4 building owners improving their performance, but
- 5 potentially also with jurisdictions that need additional
- 6 resources to implement these laws.
- 7 And, you know, to the extent that you adopted a
- 8 law and asked localities to take the lead, if you could
- 9 make the utilities whole, so provide the resources that
- 10 the localities would need to do that, they could make it
- 11 a lot more attractive from the locality perspective, and
- 12 it might really take advantage of state/local synergies.
- MS. NEFF: It's very meaningful, also, when
- 14 state and local government buildings comply first, just
- 15 because there's a lot of lessons learned in that
- 16 process, and that's the kind of leadership that the
- 17 building owner community likes to see.
- 18 COMMISSIONER MCALLISTER: Great. Thanks for
- 19 that interaction. I guess I did actually have one other
- 20 question. We're running a little over time nominally on
- 21 the schedule, but that's okay because I think we don't
- 22 have a ton of public comments. And also, we do have
- 23 some Q&A I do want to get to. But we have until 5:00
- 24 with some open space there, if we want it, and we don't
- 25 have to use all that time.

- But I wanted to ask Katy, actually, you know,
- 2 now that kind of the resource availability seems to be
- 3 less of an issue at the federal level for the EPA
- 4 generally, and you know, yay, for Portfolio Manager,
- 5 hopefully, as well, is there anything -- are there any
- 6 new partnership opportunities that you see that states
- 7 and localities can just sort of focus on more
- 8 concertedly than in the past few years?
- 9 MS. HATCHER: Well, I think that --
- 10 COMMISSIONER MCALLISTER: With ENERGY STAR and
- 11 around Portfolio Manager, yeah.
- MS. HATCHER: Sure. Yeah, I think it's more of
- 13 like an expansion into some other arenas. Like, for
- 14 example, I'm talking with Cal Water Board about, you
- 15 know, statewide benchmarking and things like that. And
- 16 so, I would say that there's potentially partnerships to
- 17 be created with EPA and ENERGY STAR that are not just
- 18 energy related. So, it's energy and water.
- 19 And then, there's also the renewable energy, you
- 20 know, in terms of RECs, and purchasing of green power,
- 21 and like how does that kind of fit into the framework of
- 22 what we're doing. And trying to just ensure that
- 23 everything is really, really coordinated.
- 24 And I guess another partnership that we're
- 25 trying to grow with Portfolio Manager is our

- 1 relationship with public utility commissions as it
- 2 relates to access to data.
- 3 One of the issues that's very important and real
- 4 is trying to get aggregated whole building data, because
- 5 building owners don't have access, necessarily, to
- 6 tenant level data. But then, they're potentially going
- 7 to be held -- required to pay these fines and et cetera,
- 8 and they don't really have the whole building
- 9 performance.
- 10 You know, as Sara pointed out, there's other
- 11 issues related to that, that I won't go into here.
- 12 But basically, I think there's stronger
- 13 partnerships with utilities that we'd like to forge
- 14 across the country, and public utility commissions is
- 15 another piece of it.
- 16 COMMISSIONER MCALLISTER: Great, thanks for
- 17 that.
- We do have a number of questions in the Q&A, so
- 19 let's -- Cliff, do you want to moderate the Q&A? And
- 20 actually, I see a question from Alex Chase that goes to
- 21 the discussion we were just having.
- MR. MAJERSIK: Right.
- COMMISSIONER MCALLISTER: Why don't we start
- 24 with that?
- 25 MR. MAJERSIK: So, Alex asks Katy or me: What

- 1 metrics can Portfolio Manager support? Can it support
- 2 tracking of the five metrics in IMT's model building
- 3 performance standard?
- 4 So, Portfolio Manager is excellent from an
- 5 energy and water perspective. It can support the site
- 6 EUI that we are working with ENERGY STAR on the
- 7 possibility of normalizing site EUI for business
- 8 characteristics.
- 9 It can support the water metric, the water
- 10 intensity metric.
- 11 And with a little bit of backend work from a
- 12 jurisdiction like California, or at local levels, it can
- 13 support the onsite greenhouse gas emissions metric.
- And what it won't do is it won't support indoor
- 15 air quality or coincident peak demand metrics. So,
- 16 those would currently have to be done outside of
- 17 Portfolio Manager. But, you know, using Portfolio
- 18 Manager I think as the compliance mechanism for all the
- 19 energy and water metrics.
- 20 And Katy, did you want to add anything on that?
- MS. HATCHER: Well, I would say that we do have
- 22 -- we're thinking through the metrics that are currently
- 23 provided in Portfolio Manager very carefully with our
- 24 stakeholders across the board. IMT is one. You know,
- 25 the commercial real estate industry is another. And the

- 1 state and local policymakers are -- you know, we're
- 2 trying to put it all together and think through what we
- 3 can and cannot do, and what actually makes technical
- 4 sense.
- 5 And where do metrics, when you start creating
- 6 them, do they actually lose meaning? Do they actually
- 7 serve the intent that we're all hoping that they do?
- 8 What's overkill? I can use a simpler metric instead of
- 9 creating something really complicated.
- 10 And so, and then we're also trying to think
- 11 through what is doable now and what's doable a little
- 12 bit into the future. And then, what would be doable by
- 13 the time these long-term final goals are coming into
- 14 being?
- 15 And so, with a tool that's so widely used across
- 16 the country, we really have to think through everything,
- 17 you know, in terms of the here and now, and what data is
- 18 available here and now. And then, how does that relate
- 19 to how everybody will move together into the future when
- 20 we can bring more metrics potentially online. And then,
- 21 how does that translate to people having consistency of
- 22 understanding interim and long-term targets.
- 23 So, it's actually really incredibly interesting
- 24 to think about and very challenging at the same time.
- 25 So, I'm really excited about the pathway that we're

- 1 going on with this.
- 2 MR. MAJERSIK: Thank you.
- Robert Muldoon asked: Is there any debate
- 4 between using EUI versus greenhouse gas per square foot
- 5 as a metric for BEPS?
- 6 Yes, both paths have been used. New York, for
- 7 instance, uses greenhouse gas. And most other
- 8 jurisdictions, including the most recently adopted
- 9 policies, as well as the pending policies are using EUI.
- 10 Chula Vista uses ENERGY STAR scores, as does
- 11 Washington, D.C. So, there's some variety there.
- 12 As Emily referenced, stakeholders have let us
- 13 know that they really want long-term certainty. And any
- 14 time a building owner is going to be affected by the
- 15 decarbonization of the grid or the lack thereof that
- 16 introduces additional uncertainty, which has been a big
- 17 complaint about the New York City law. While they have
- 18 certainty on other levels, because they don't know what
- 19 the kilowatt hour to greenhouse conversion factors will
- 20 be in the future, it's introduced a lot of uncertainty
- 21 and made it difficult for them to make long-term
- 22 investment decisions.
- 23 So, that's why a lot of jurisdictions are opting
- 24 for the site EUI, which is counter intuitive because all
- 25 these jurisdictions are adopting site EUI as their

- 1 metric also have greenhouse gas targets. So, the
- 2 logical thing would be for them to have greenhouse gases
- 3 as the metric for their buildings. But in deference to,
- 4 you know, the need for certainty for building owners and
- 5 a desire to really focus on the buildings themselves,
- 6 which is what these jurisdictions are more in the habit
- 7 of regulating, a lot of them are going down the site EUI
- 8 path.
- 9 And Emily, did you want to talk about, you know,
- 10 the feedback that you got from stakeholders?
- 11 MS. CURLEY: I really think you've covered it
- 12 pretty well, Cliff. But, yeah, between the certainty,
- 13 the understandability, and kind of the ease of
- 14 calculating that for building owners, it's in within
- 15 their control.
- I think for us, you know, we do have a carbon
- 17 neutrality goal, but we're not necessarily looking at
- 18 BEPS as sort of the only strategy. Right. So, kind of
- 19 like focus on efficiency, focus on things within a
- 20 building owner's control. Or, you know, looking at
- 21 community choice energy and some other sort of grid-
- 22 related emissions reductions. So, it's kind of one
- 23 thing at a time.
- Not that you can't or shouldn't use greenhouse
- 25 gas metric but, you know, our stakeholders were pretty

- 1 clear in that and we wanted to be responsive and
- 2 receptive to that.
- 3 MR. MAJERSIK: Good.
- 4 MS. NEFF: Yeah, and I have to say this is a
- 5 little bit of a hard one for me. Because on the one
- 6 hand Kilroy was carbon neutrally operating through its
- 7 own power purchase agreements, it had batteries, all
- 8 that stuff, none of that factors in when we're talking
- 9 about building performance standards. Lendlease's
- 10 multifamily portfolio is already carbon neutrally-
- 11 operating, the whole Americas Region has to get there by
- 12 2025. And the whole company by 2030 and the absolute
- 13 zero by 2040. So I have my work cut out for me.
- But yeah, there are certain things that's become
- 15 disincentivized. You know, we've heard a lot about
- 16 battery storage today. That doesn't factor in to site
- 17 EUI. Some folks earlier talked, I believe Emily talked
- 18 about, you know, onsite PV. Does that factor in? It
- 19 doesn't always.
- 20 And so I think you have to be careful what
- 21 doesn't get to, you know, be in the sandbox because then
- 22 you're much less likely to care about those behaviors.
- You know, for example I know that battery
- 24 storage is really important for the greening of the
- 25 grid. You know, there's not an incentive here to make

- 1 that happen.
- 2 MS. HATCHER: I was just going to say that we're
- 3 saying BEPS, so what does the E stand for? Does it
- 4 stand for energy? Is it environmental? Because
- 5 building performance standards is, you know, what I
- 6 think we're really kind of circling around because
- 7 sometimes it could be a water performance standard.
- 8 So, I think that it's -- if the E stands for
- 9 environmental, then maybe it captures it all, I don't
- 10 know.
- 11 MS. NEFF: Yeah, and like what about an electric
- 12 building? We've also heard about electrification, we're
- 13 big believers in electrification here at Lendlease.
- 14 That doesn't -- again, you know, a building that has the
- 15 same EUI using no gas versus some gas, I think there's a
- 16 difference of how we would feel about the value of those
- 17 two buildings in terms of meeting the state's standards.
- I think, you know, there's other pathways that,
- 19 you know -- there's a lot of quirks. And unfortunately,
- 20 what the building owners hate is quirks. They want
- 21 certainty but, yet, if you go with certainty, then
- 22 you're going to disincentivize a lot of the behaviors
- 23 that we'd really like to see.
- MR. MAJERSIK: And in our model ordinance we've
- 25 tried to address both the certainty and the

- 1 electrification with having two metrics. One being the
- 2 site EUI and the other being onsite greenhouse gas
- 3 emissions, and setting that at zero at some point in the
- 4 future to say, look, all buildings are going to be
- 5 expected to be -- not built burning any fossil fuels at
- 6 some point. But you're going to have a long ramp
- 7 because we know that's going to be a difficult
- 8 transition and we want to give building owners the
- 9 ability to make that transition at the time that works
- 10 best for them, given tenant turnover, or equipment end
- 11 of life, and mortgage refinance, and other variables
- 12 like that.
- 13 COMMISSIONER MCALLISTER: It looks like we have
- 14 a couple other questions.
- 15 MR. MAJERSIK: Alex asked a question and I think
- 16 this one may be one that would take a lot of
- 17 conversation. But he asks: One concern is that BPS --
- 18 and we use the term BPS, by the way, to describe B-P-S.
- 19 So, the e is kind of pronounced, even though it doesn't
- 20 appear in B-P-S.
- 21 One concern is that BPS will increase the
- 22 baseline for incentive program rules. How are
- 23 jurisdictions making sure that a BPS doesn't negatively
- 24 impact building owners' ability to take advantage for
- 25 utility or program administrator incentive programs?

- 1 Well, I think looking at this at the state level
- 2 gives you a lot of ability that you wouldn't have
- 3 potentially have at the local level, because the state
- 4 is regulating those utilities.
- 5 Washington State, for instance, when it passed
- 6 its BPS it actually provided \$80 million to the
- 7 utilities to spend to help building owners comply with
- 8 its BPS before the deadline, so early compliance.
- 9 But, you know, any BPS law that is passed at the
- 10 state could specifically direct utilities to take
- 11 supporting actions and give them attribution, with an
- 12 appropriate sort of long runway.
- So, I think, you know, if you're mandating
- 14 energy savings by building owners, you want to give the
- 15 utilities some way to contribute to those savings, and
- 16 get attribution for it, and not be in a position, which
- 17 I think Alex is concerned about in his question, of
- 18 potentially just withdrawing support from the market for
- 19 energy efficiency. Because, you know, traditionally if
- 20 it was mandated, utilities had trouble getting
- 21 attribution.
- So, I think that's a really important point.
- 23 We've got to think about this holistically, with
- 24 utilities being incented to be part of the solution.
- MS. CURLEY: Yeah, and at the local level I'll

- 1 say that we're careful about including prescriptive
- 2 measures in our policy, right. So, we're not
- 3 controlling the PSC or how these things are set. So,
- 4 you know, that is a consideration with looking that, you
- 5 know, if we do mandate some sort of prescriptive list of
- 6 projects, you know, we could be running into that issue.
- 7 So, we're trying to stay away from that as a compliance
- 8 pathway.
- 9 MR. MAJERSIK: The last question in the Q&A, and
- 10 I don't have the answer to this, so I hope someone else
- 11 does, but: Was there a presentation about pairing the
- 12 ISA program with self-generation rooftop solar as a one-
- 13 stop measure for low-income communities?
- 14 And Senait has written that he's had to drop off
- 15 for another meeting during this presentation.
- 16 COMMISSIONER MCALLISTER: I imagine he's talking
- 17 about the ESA program, the Energy Savings Assistance
- 18 Program from the PUC, not the ISA program.
- MR. MAJERSIK: Yeah.
- 20 COMMISSIONER MCALLISTER: Yeah.
- 21 COMMISSIONER SHIROMA: So, we at CPUC, we are
- 22 looking to un-silo programs to look at connectivity
- 23 between our various programs. And we -- I am not
- 24 recalling exactly what we said about solar in our
- 25 recently voted out CARE, FERA, ESA decision, all these

- 1 acronyms. It's our low-income energy decision for
- 2 discount energy bills and then the weatherization and
- 3 appliances in homes, hardening our efforts.
- 4 But what we're looking to do is that if there
- 5 are -- it's really the solar efforts of the IOUs that
- 6 can be paired with ESA if there's an opportunity to do
- 7 that in the low-income communities, multifamily and so
- 8 forth. But we are looking to encourage that and seek
- 9 that out.
- Just do a search of our decision to see exactly
- 11 what we said about it. But we definitely have a core
- 12 value, pairing of that. I'll also do a shout out for
- 13 another active proceeding. It's the financing
- 14 rulemaking, where we're looking at, for those who aren't
- 15 necessarily income-qualified for the ESA program, to
- 16 look at how we can get the word out about the various
- 17 financing options that are out there, whether it is for
- 18 energy efficiency, or microgrids, or storage, or solar.
- 19 So, that is also in our docket. Thanks for the
- 20 question.
- 21 MR. MAJERSIK: I think that was the last of the
- 22 Q&A questions.
- 23 COMMISSIONER MCALLISTER: Well, great. Thanks
- 24 so much, Cliff. And really, this panel has been I think
- 25 our -- maybe our longest and our heftiest one of the day

- 1 perhaps. But this is really exciting policy terrain for
- 2 California.
- 3 Because I think as we're laying the foundation
- 4 for increasingly muscular sort of action-oriented
- 5 policies, you know, with all the arrows pointing in this
- 6 particular direction really across the board, in
- 7 transportation and buildings, and every sector of the
- 8 building stock, and industry, and agriculture. You
- 9 know, I think there's increasing -- there ought to be, I
- 10 think there will be increasing appetite for programs
- 11 like this that make sense and actually ask of the
- 12 building owners and operators that they take action.
- 13 And I think we've heard that that needs to be
- 14 accompanied with a certain level of competence and
- 15 consistency, and as many resources as we can kind of put
- 16 into it, in the sense of both sticks and carrots. And
- 17 so, as many carrots as we can sort of put in the mix I
- 18 think is what we're hearing we need to do. And really
- 19 listen to stakeholders and really make the programs
- 20 reflect those constraints
- 21 So, really appreciate the thoughtfulness and the
- 22 leadership, you know, at the local government level, at
- 23 the -- sort of from the private sector. You know, Sara,
- 24 you always bring a really great perspective there. And
- 25 also, you know, from the sort of technical support side

- 1 of things Cliff and Katy, really your leadership is
- 2 really incredible, and sustained over a long time. So,
- 3 we're all benefitting from that effort. So, thanks for
- 4 being with us everyone.
- 5 And with that, I think we will do the public
- 6 comments, if there are any. Rosemary, are you still
- 7 here to facilitate that?
- 8 MS. AVALOS: Yes, yes, Commissioner McAllister.
- 9 Commenters, please allow one person per --
- 10 COMMISSIONER MCALLISTER: Actually, Rosemary,
- 11 can I step in?
- MS. AVALOS: Yes.
- 13 COMMISSIONER MCALLISTER: I'm sorry, I think I
- 14 might have jumped the gun. Did any of my colleagues on
- 15 the dais have any other questions they want to ask? I
- 16 sort of didn't see evidence of that, so I kind of moved
- 17 ahead. But I wanted to just check one last time.
- 18 COMMISSIONER HOUCK: I don't. It was a great
- 19 panel and I --
- 20 COMMISSIONER MCALLISTER: Okay, great.
- 21 COMMISSIONER HOUCK: -- really think the
- 22 afternoon session was great, but I don't have any
- 23 additional questions. But thank you.
- 24 COMMISSIONER MCALLISTER: Great. Thank you,
- 25 Commissioner Houck. I really appreciate you and

- 1 Commissioner Shiroma being with us the whole day. Well,
- 2 you being with us the whole day and Commissioner Shiroma
- 3 for the afternoon. So, really appreciate your
- 4 collaboration here, it means a lot. And really, it lays
- 5 a great foundation for us jointly in deciding what our
- 6 policy direction is and coordinating all the different
- 7 initiatives, of which there are many. So, thanks for
- 8 your leadership.
- 9 Okay, so back to you, Rosemary. Thanks for
- 10 bearing with me there.
- 11 MS. AVALOS: Thank you, Commissioner McAllister.
- Now, again, commenters please allow one person
- 13 per organization to make a comment. And comments are
- 14 limited to 3 minutes per speaker.
- 15 I'll first start with folks using the raised
- 16 hand on Zoom. Let's see, and I don't see any raised
- 17 hands on Zoom.
- 18 And now, I'll move on to -- oh, I do see one.
- 19 Nehemiah, your line is open. Please state your
- 20 name, spell your name, and name your affiliation if any.
- 21 Go ahead, your line's open, Nehemiah.
- MR. STONE: Yeah, my name's Nehemiah Stone,
- 23 Stone Energy Associates. I was a little concerned
- 24 almost all day long hearing these long timelines. And I
- 25 know Andrew that you were hurting by saying planning out

- 1 to 2040, 2050 because that establishes some certainty
- 2 for folks. But we don't have that kind of time. And I
- 3 think that now that we have all the tools we need to
- 4 move the standards forward. And given the urgency that
- 5 the latest IPCC report has shown, I wonder if it makes
- 6 more sense to really push the boundaries of what the two
- 7 Commissions' guard rails are, and really move to make a
- 8 much bigger difference in this climate crisis. Thank
- 9 you.
- MS. AVALOS: Thank you for your comment.
- 11 Now, I'll go ahead and move on to the phone
- 12 lines. And a reminder to those on the phone to dial *9
- 13 to raise your hand and *6 to mute. I'll give a few
- 14 seconds for those on the phone line, if they want to
- 15 raise their hands.
- Okay, seeing that there are no raised hands,
- 17 that completes public comment. I turn now to
- 18 Commissioner McAllister.
- 19 COMMISSIONER MCALLISTER: Thank you, Rosemary.
- 20 And I really have to say I appreciate that comment from
- 21 Nehemiah Stone. And I, you know, couldn't agree more.
- 22 The conversation on that really has to be -- to do
- 23 something, you know, sooner and harder. And I think,
- 24 you know, certainly the long planning horizons in no way
- 25 indicates taking the foot of the pedal and I think you

- 1 understand that.
- 2 But the Legislature, you know, would really be a
- 3 key factor in setting goals and enabling the agencies,
- 4 both of our agencies, and I would throw in there the Air
- 5 Resources Board, and Department of Water Resources, and
- 6 potentially others to really coordinate and have a
- 7 concerted, streamlined effort across agencies and
- 8 throughout the state based on goals that the Legislature
- 9 would likely set in conformance with the aggressive
- 10 carbon goals we already have in the state.
- 11 And so, anyway, I would love to have that
- 12 conversation and appreciate you bringing it up,
- 13 Nehemiah.
- 14 So, with that I think we're done for the day.
- 15 This has been an incredible day. I won't, again,
- 16 summarize what we've heard because there was a lot of
- 17 substance. But you'll all be able to relive it online,
- 18 because it has been recorded.
- 19 Really appreciate all of the panelists, and the
- 20 moderators, and the keynote again from Jessica
- 21 Granderson.
- I was looking at the afternoon, and will just
- 23 note sort of the diversity of those panels and I think
- 24 that's really kudos to staff for putting these together.
- 25 And I also want to thank my advisors Bryan

- 1 Early, Bill Pennington, Fritz Foo for helping facilitate
- 2 a lot of this.
- 3 Just to point out the gender diversity as well,
- 4 which in the energy efficiency realm we don't always
- 5 get. We had a woman moderator for the first panel in
- 6 the afternoon with four male speakers. And then, we had
- 7 a male moderator -- there were three male speakers,
- 8 pardon me. And then in the next panel we had a male
- 9 moderator with four female speakers.
- 10 So, I want to just appreciate that this is a
- 11 really broad and diverse endeavor. And I think we need
- 12 to, you know, make sure that our public facing work
- 13 always shows that diversity because we're all stronger
- 14 for that, and really is worthy of intense focus. It
- 15 doesn't just happen, we have to be very intentional
- 16 about that. So, I've appreciated that all day. So,
- 17 just to thank staff for the development of all the
- 18 materials today.
- 19 So, and Heather and your team just thank you
- 20 again for that.
- I want to -- before we wrap up, I want to invite
- 22 my fellow Commissioners to make some closing comments,
- 23 if they would like.
- 24 COMMISSIONER SHIROMA: Well, thank you,
- 25 Commissioner McAllister, outstanding afternoon. It

- 1 really highlights that there are many more opportunities
- 2 in energy efficiency in the role in building
- 3 decarbonization. And not only are there more
- 4 opportunities, there is substantial need.
- I was particularly struck by the California
- 6 efforts in the Coachella Valley, in Chula Vista, and of
- 7 course nationwide.
- 8 So, I look forward to working with you and your
- 9 team. Congratulations on an excellent set of panels
- 10 this afternoon. Thank you.
- 11 COMMISSIONER MCALLISTER: Thank you,
- 12 Commissioner Shiroma. Congratulations to all the
- 13 initiatives you're leading as well. Thanks for being
- 14 here.
- 15 Commissioner Houck?
- 16 COMMISSIONER HOUCK: Yes, I just want to say
- 17 today was very informative. I enjoyed listening to all
- 18 of the panelists. I want to thank you, Commissioner
- 19 McAllister, for all of your work in this area, and
- 20 Commissioner Shiroma for leading up the efforts at the
- 21 PUC.
- 22 There are still a lot of challenges, especially
- 23 on the decarbonization and buildings with equity issues,
- 24 and so I think that we're in a position to meet those
- 25 challenges. We have the tools. We need to continue

- 1 that work. And I am really inspired by the
- 2 opportunities that I had heard today, and the various
- 3 programs, and I'm looking forward to seeing the progress
- 4 as we go forward. So, thank you.
- 5 COMMISSIONER MCALLISTER: Well said. Thank you
- 6 very much. Yeah, inspiration is I think the word that I
- 7 would use as well. This was really tremendous and so
- 8 many creative people and creativity rising to the
- 9 challenge that we have ahead of us, which is really
- 10 massive as we all know.
- 11 So, with that I think we'll just point out the
- 12 information on the screen is for submitting comments.
- 13 They will be due on September the 7th. And there's the
- 14 docket information.
- 15 We do have -- just again, we do have another
- 16 workshop in the building decarbonization track on
- 17 Thursday. And that will be looking at embodied carbon,
- 18 there we go, and refrigerants. Then August -- well, all
- 19 the IEPR workshops are there. I would highlight
- 20 September the 10th as quality installation of
- 21 decarbonization technologies, which is also in the
- 22 building decarb track. But we have natural gas,
- 23 forecasting, and reliability workshops throughout this
- 24 summer. So, the heavy lifting of the IEPR is really
- 25 here upon us. And all your -- all the stakeholders, I'm

- 1 talking to you. Thanks for your participation and
- 2 contributions. This is a massive effort, it really
- 3 mobilizes a big chunk of the Energy Commission and lots
- 4 of stakeholder input, which really is the lifeblood of
- 5 producing a good product and getting all of the sort of
- 6 the content both developed and right through the
- 7 development of the IEPR document itself, and the review
- 8 out there in the world.
- 9 So, a big endeavor and we really appreciate
- 10 everyone's participation.
- 11 And again, just a last thought, the
- 12 collaboration across the agencies is as deep and broad
- 13 as I have certainly seen it in my time at the Energy
- 14 Commission. But I gather, talking with previous
- 15 Commissioners that served prior to me that this is
- 16 really unique in the history of the agencies, actually
- 17 in the history of California. And I think that's a
- 18 function of how urgent the challenges we're being asked
- 19 to address actually are in part. But it's also just a
- 20 testament, I think, to the governors who have appointed
- 21 this group of Commissioners that just, you know, there's
- 22 a lot of collaborative spirit in the room here, the
- 23 virtual room.
- So, hopefully, at some point here pretty soon
- 25 we'll be in a real room together. But until then, we'll

I	keep doing it virtually. But really thank you for all
2	your attention everyone.
3	And we, I think, are finished for today unless I
4	missed something, Heather. You want to close us out.
5	MS. RAITT: No, you did a great job as usual.
6	COMMISSIONER MCALLISTER: Oh, thanks.
7	MS. RAITT: Thank you for a great day.
8	COMMISSIONER MCALLISTER: Yeah, thanks everyone.
9	have a great rest of your day and appreciate it. Take
10	care. We are adjourned for the day, thanks a lot.
11	(Thereupon, the Workshop was adjourned at
12	4:48 p.m.)
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ELISE HICKS, IAPRT CERT**2176

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