DOCKETED	
Docket Number:	19-SPPE-03
Project Title:	Sequoia Data Center
TN #:	237827
Document Title:	Transcript with Certification of Prehearing Conference, Evidentiary Hearing, Scheduling Order, and Further Orders
Description:	N/A
Filer:	Ngoc Tran
Organization:	Energy Commission Hearing Office
Submitter Role:	Committee
Submission Date:	5/17/2021 12:00:53 PM
Docketed Date:	5/17/2021

EVIDENTIARY HEARING BEFORE THE

ENERGY RESOURCES CONSERVATION AND DEVELOPMENT

COMMISSION OF THE STATE OF CALIFORNIA

CALIFORNIA ENERGY COMMISSION

In the matter of,)		
)	Docket No.	19-SPPE-03
Application for Small Power	Plant)		
Exemption for the Sequoia)		
Backup Generating Facility)		

PREHEARING CONFERENCE, EVIDENTIARY HEARING,

SCHEDULING ORDER, AND FURTHER ORDERS

REMOTE ACCESS ONLY

VIA ZOOM VIRTUAL MEETING PLATFORM

TUESDAY, MAY 11, 2021 10:00 A.M.

Reported by:

Martha Nelson

APPEARANCES

COMMISSIONERS (AND THEIR ADVISORS) PRESENT:

Karen Douglas, Commissioner, Presiding Member

Kourtney Vaccaro, Advisor to Commissioner Douglas

Eli Harland, Advisor to Commissioner Douglas

Patty Monahan, Commissioner, Associate Member

Mona Badie, Advisor to Commissioner Monahan

Ben De Alba, Advisor to Commissioner Monahan

Jim Bartridge, Technical Advisor to the Commission on Siting Matters

HEARING OFFICER:

Susan Cochran, California Energy Commission

CEC STAFF PRESENT:

Lisa DeCarlo, Senior Staff Attorney

Leonidas Payne, Project Manager

PUBLIC ADVISOR:

Rosemary Avalos

APPLICANT:

C-1 Santa Clara, LLC Scott Galati, Esq. DayZen, LLC

Steven Branoff, Ramboll

Marcela Long, Corgan

INTERVENOR:

Robert Sarvey

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HEARING OFFICER COCHRAN: Okay, my clock shows 10:00. 3 Let's start the recording. We are going live for the 4 5 California Energy Commission Prehearing Conference and 6 Evidentiary Hearing for the Application for a Small Power Plant Exemption for the Sequoia Backup Generating Facility. 7 8 Today is May 11, 2021. 9 Commissioner Douglas and Commissioner Monahan are 10 both here. Are you both ready to proceed? 11 COMMISSIONER DOUGLAS: Hi, this is Commissioner 12 Douglas. I'm ready to proceed. 13 HEARING OFFICER COCHRAN: Okay. 14 COMMISSIONER MONAHAN: And this is Commissioner 15 Monahan and I am as well. 16 HEARING OFFICER COCHRAN: Then let's go. 17 COMMISSIONER DOUGLAS: All right, super. Well, I

18 will kick things off. This is the Prehearing Conference and 19 Evidentiary Hearing for the Application for a Small Power 20 Plant Exemption for the Sequoia Backup Generating Facility.

21 I'm Karen Douglas, the Presiding Member of the 22 Committee assigned to conduct proceedings on the application. 23 Commissioner Patty Monahan is here today and is the 24 Associate Member of this Committee.

25 We are all participating remotely today using Zoom.

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1 Before we begin, I would like to make introductions 2 of the following individuals, and we're participating via 3 teleconference. Kourtney Vaccaro and Eli Harland, my Advisors. Mona Badie and Ben De Alba, Commissioner Monahan's 4 5 Advisors. Jim Bartridge, Technical Advisory to the 6 Commission on Siting Matters. And Susan Cochran, the Hearing 7 Officer for this proceeding. I would also like to introduce 8 Rosemary Avalos from the Public Advisor's Office.

9 And at this time I will ask the parties to please 10 introduce themselves and their representatives, starting with 11 the Applicant.

MR. GALATI: Good morning, Scott Galati representing Good morning, Scott Galati representing C-1 Santa Clara, which you know is Cyrus 1. I have with me today only two witnesses, if they're needed. Steven Branoff with Ramboll, R-A-M-B-O-L-L. And Marcela Long (phonetic) with the architecture firm Corgan.

17 COMMISSIONER DOUGLAS: All right, thank you very much 18 Mr. Galati.

19 And now, staff.

20 MS. DECARLO: Good morning Commissioners and Hearing 21 Officer Cochran. Lisa De Carlo, as an Energy Commission 22 Staff Counsel. With me today is Leonidas Payne, Project 23 Manager with the Energy Commission.

And we also have a host of witnesses that I can go through now, if you would like, or I can save that for when CALIFORNIA REPORTING, LLC

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1 we get into the substantive aspects of the hearing.

2 COMMISSIONER DOUGLAS: I think you could save that,
3 if you don't mind, Ms. De Carlo. Thank you.

4 MS. DECARLO: Sure, thank you.

5 COMMISSIONER DOUGLAS: And Intervenor Robert Sarvey?
6 MR. SARVEY: Yes, this is Bob Sarvey on the line.
7 COMMISSIONER DOUGLAS: All right, thank you very
8 much.

9 Now, I will ask if there are any elected officials or 10 representatives from agencies of the federal government or 11 the State of California, or Native American Tribes 12 participating today?

13 Okay, what about Bay Area Air Quality Management 14 District?

15 Is anyone here from the City of Santa Clara, or 16 Silicon Valley Power, or any other local agencies?

17 All right, Commissioner Monahan anything you'd like18 to say by way of opening?

19 COMMISSIONER MONAHAN: Sure, just briefly. I just 20 want to thank staff, especially Lisa De Carlo and Lon Payne, 21 Mr. Sarvey and the Applicant represented by Mr. Galati. I 22 think we all recognize this has been a long process and we 23 are committed to issuing a decision that's grounded in strong 24 analysis as quickly as we can. So, looking forward to 25 today's hearing and thanks to everyone.

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COMMISSIONER DOUGLAS: Thank you, Commissioner
 Monahan. And I definitely join in those remarks.

3 And at this point I'll hand over the conduct of this4 Prehearing Conference to Hearing Officer Susan Cochran.

5 HEARING OFFICER COCHRAN: Thank you Commissioner
6 Douglas and Monahan. And again, good morning.

7 The Committee noticed today's Prehearing Conference 8 in the Notice of Prehearing Conference and Evidentiary 9 Hearing, Revised Scheduling Order, and Further Orders issued 10 on April 12, 2021. I'll be referring to that as the April 12 11 Notice from hear on out.

As explained in the April 12 Notice, the basic purposes of the Prehearing Conference are as follows. To assess the parties' readiness for hearings, to identify the matters in dispute, and to discuss the remaining issues and procedures necessary to conclude the SPPE process.

Before we proceed with the substantive portion of this Prehearing Conference, I want to discuss housekeeping issues.

20 Consistent with Governor Newsom's Executive Orders N-21 25-20 and N-29-20, and the recommendations from the 22 California Department of Public Health to encourage physical 23 distancing to slow the spread of COVID-19, we are conducting 24 the Prehearing Conference and Evidentiary Hearing remotely 25 using Zoom.

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1 The next slide, please. We have set up this Zoom 2 meeting so that the parties are panelists. This means that 3 they will mute and unmute themselves to speak and have the 4 option to use the video feature.

5 Please note that if you are making noise that 6 disrupts the meeting, the host may mute you. When you need 7 to speak, you will need to raise your hand to have your 8 microphone turned on again.

The next slide, please. On the screen you can see 9 10 the participant instructions for using Zoom. To find your 11 participation options look for the black bar at the bottom of 12 your Zoom screens. If you want to be recognized, please use 13 the raise hand feature. If you are on the phone, press *9 to 14 raise your hand. If you have muted your phone by press *6, 15 please be sure to unmute yourself by pressing *6 again. The 16 raise hand feature creates a list of speakers based on the 17 time when your hand was raised and we will call on you in 18 that order.

19 The general public will have two opportunities to 20 speak today. There are public comment periods toward the end 21 of both the Prehearing Conference and the Evidentiary 22 Hearing.

A court reporter is present today, who is taking down all of the discussion and will prepare a transcript of what is said. To ensure that we have a complete and accurate CALIFORNIA REPORTING, LLC

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1 transcript, I must ask that only one person at a time speak.

Second, please identify yourself before you speak.
When you speak for the first time please say and spell your
name slowly. Meeting remotely like this makes it harder for
the court reporter and for me to identify who is speaking, or
wishes to be recognized.

7 The next slide, please. If you run into difficulties 8 today during this meeting, please contact the Public 9 Advisor's Office, or Zoom's help center. The contact 10 information for both of these is on this slide and is also in 11 the name -- I'm sorry, in the notice of today's hearing.

Before we proceed, are there any questions about how to use Zoom for today's Prehearing Conference and Evidentiary Hearing?

15 Seeing no raised hands and hearing no questions, I 16 will now move on to the substance.

17 This Prehearing Conference concerns the application 18 for a small power plant exemption, SPPE, for the Sequoia 19 Backup Generating Facility. The application was filed by the 20 Applicant on August 14, 2019. The application and many of 21 the other documents I will be mentioning today are available 22 in the online docketing system used by the Energy Commission. 23 The next slide, please. Here is the agenda for 24 today's proceedings. Briefly, the Applicant proposed to

25 install and operate 54 diesel-powered backup generators to

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provide an uninterruptable power supply to the Sequoia Data
 Center to be located at 2600 De La Cruz Boulevard in Santa
 Clara, California.

Each generator is capable of providing up to 2.25 megawatts of power to meet the data center load of 96.5 megawatts. The generators and their related fuel tanks are to be set in below grade concrete vaults because of the project's proximity to Mineta International Airport.

9 In addition, the Applicant will construct a 10 substation for Silicon Valley Power, the local electricity 11 provide, on the project site.

12 I may refer to all of these features as the project, 13 moving forward.

As originally proposed, the backup generators would have been consistent with USEPA Tier 2 emission standards. The backup generators would not be able to deliver power off of the project site. Instead, the generators would only serve the data center load.

19 The Committee already conducted an Evidentiary 20 Hearing on the project in June 2020. The Committee then 21 issued its proposed decision for the project on August 21, 22 That Committee-proposed decision recommended that 2020. based on the hearing record of these proceedings, the CEC 23 24 grant the requested exemption and adopt a mitigated negative 25 declaration to address the project's potential environmental **CALIFORNIA REPORTING, LLC**

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1 and energy resource impacts.

2 The CEC conducted a public hearing on the Committeeproposed decision on September 9, 2020. At the September 9, 3 2020 Business Meeting, the California Air Resources Board, 4 5 CARB, made oral comments concerning the project and its 6 potential air quality impacts. The Bay Area Air Quality Management District, Bay Area, also raised concerns about the 7 8 project. Specifically, CARB and Bay Area proposed that the 9 CEC consider additional information about air quality and public health impacts, particularly in light of recent energy 10 11 emergencies where existing data center backup generators had 12 been called on to provide power to avoid curtailment of 13 power.

14 The CEC ultimately voted to remand the project to the 15 Committee to obtain additional information about CARB's and 16 Bay Area's concerns. That remand decision leads us to 17 today's Prehearing Conference and Evidentiary Hearing.

In late December 2020, Bay Area notified the CEC that it had established a new best available control technology, BACT, guideline. This new BACT guideline is application to the Sequoia Project and requires that backup generators of the size proposed for the Sequoia Project meet USEPA Tier 4 Emissions Standards.

Accordingly, on January 25, 2021 the Applicant filed a revised project description to convert the backup CALIFORNIA REPORTING, LLC

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1 generators to meet the more stringent Tier 1 -- I'm sorry, 2 Tier 4 Emissions Standards. To meet the Tier 4 standards, 3 the Application is proposing to add a Miratech system consisting of selective catalytic reduction, SCR, and a 4 5 diesel particulate filter. The SCR uses urea that would be 6 stored in tanks in the same concrete basins as originally proposed for the generators and the diesel fuel tanks. 7 The 8 below grade basins would be slightly enlarged to accommodate 9 the urea tanks and there would be one urea tank for every two generators. This revised project description is the focus of 10 11 the proceedings today.

12 Public Resources Code Section 25541 specifies that 13 the CEC may grant an SPPE only when it makes three separate 14 and distinct findings. The proposed power plant has a 15 generating capacity of no more than 100 megawatts, no 16 substantial adverse impact on the environment will result 17 from the construction or operation of the power plant, and no 18 substantial adverse impact on energy resources will result 19 from the construction or operation of the power plant.

In addition, the CEC acts as the lead agency under CEQA. In reviewing an SPPE, the CEC considers the whole of the action. For the application, the whole of the action means the backup generators, including the added Miratech system, the data center, and other project features such as the substation. Again when I refer to the project I mean the CALIFORNIA REPORTING, LLC

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backup generators, the data center, and the other project
 features such as the substation.

When considering the original project using Tier 2compliant backup generators, the Committee was informed by an initial study and proposed mitigated negative declaration prepared by staff, and filed on January 23, 2020, as well as several supplemental staff filings afterwards.

8 In response to the project's conversion to Tier 4-9 compliant generators, staff has prepared a compiled revised 10 IS/PMND that reflects new analysis related to the changes to 11 the project, as well as the supplemental filings previously 12 filed. The complied, revised IS/PMND was filed on April 23, 13 2021.

14 We'll now talk about how we will be conducting the 15 Evidentiary Hearing today. As set forth in the April 12 16 notice, the Evidentiary Hearing will be conducted using an 17 informal hearing procedures, modified to fit the remote 18 nature of the hearing. In addition, the Committee notified 19 the parties that cross-examination would be by written 20 questions only. The Committee explained that if a party 21 failed to submit cross-examination, that party could be 22 precluded from questioning witnesses. Mr. Sarvey is the only 23 party who filed written cross-examination questions. Neither 24 staff, nor Applicant filed any cross-examination questions. 25 Eliza, could you display the exhibit list now,

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1 please?

Because the hearing is being conducted remotely, we required the parties to submit lists of exhibits to be introduced. The exhibit list you see on the screen is -- has been compiled by the hearing office and is a complete list of the exhibits identified by the parties. It also includes the exhibits that were previously admitted at the Evidentiary Hearing conducted on June 5, 2020.

9 During the Evidentiary Hearing we will not take time 10 to describe the exhibits that are moved into evidence or to 11 describe the topics that are covered by declaration. You 12 have the ability to create your own exhibit list by going to 13 the CEC webpage for the Sequoia Project and clicking on the 14 link "exhibit list" in the box.

I know that this is quick. Have the parties had a chance to generate exhibit lists of their own? And if not, I would like you to take the opportunity to do that during our break.

19 Ms. Lopez, could you return to the power point now 20 please.

21 During the Evidentiary Hearing I will ask you to 22 confirm that the exhibit list contains all of the exhibits 23 that you intend to rely on in the Evidentiary Hearing later 24 today.

25 Absent any objections, we will deem all parties' CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 313-0610 opening and rebuttal testimony admitted. There is no need to
 discuss experts' resumes because we have them in writing and
 there has been, thus far, no objection to any witness as an
 expert.

5 If any party has an objection to the qualifications 6 of a witness, please be prepared to state the objection and 7 its basis when we get to that point in the Evidentiary 8 Hearing.

9 As it relates to Mr. Sarvey's cross-examination 10 questions, the April 12 notice stated that objections to the 11 questions would be considered during the Evidentiary Hearing. 12 The parties should be ready to state objections to the 13 questions. And the Committee may rule on the objections 14 during the Evidentiary Hearing or take the objections under 15 submission.

16 As set forth in the April 12 notice, the Committee 17 may allow parties who filed cross-examination in accordance 18 with the notice limited cross-examination during the 19 Evidentiary Hearing. In order to avail yourself of having 20 the right to conduct oral cross-examination, you will need to 21 show good cause. Practically, in showing good cause the 22 person requesting oral cross-examination should be prepared 23 to show extraordinary circumstances, such as illness, and 24 other excusable circumstances beyond the requester's control 25 that prevented him or her from asking questions. Mere **CALIFORNIA REPORTING, LLC**

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1 disagreement with an answer is not sufficient for a showing 2 of good cause.

In addition, you will need to identify the witness to
be cross-examined, and tell us the availability of the
witness today and any time constraints the witness may have.
Finally, you will need to tell us the approximate
amount of time necessary to cross -- to conduct the crossexamination.

9 At the conclusion of the admission of evidence at the 10 Evidentiary Hearing, the parties will be provided with an 11 opportunity to offer a summation or closing argument. Please 12 limit any such summation or closing argument to ten minutes. 13 Mr. Galati, would you like to go first or last in the

14 summation?

MR. GALATI: I would like to go last, since I have the burden of proof. Thank you.

17 HEARING OFFICER COCHRAN: Thank you.

18 The April 12 notice did not call for briefing, nor 19 does the Committee foresee the need for briefing. Does any 20 party disagree? Does any party believe that briefing is

21 required in this case? Mr. Galati?

22 MR. GALATI: Briefing is not required from our23 perspective.

24 HEARING OFFICER COCHRAN: Thank you.

25 Ms. DeCarlo?

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MS. DECARLO: Staff does not believe briefing is
 necessary in this case.

3 HEARING OFFICER COCHRAN: Thank you.

4 Mr. Sarvey?

5 MR. SARVEY: Yes, I believe briefing is necessary.
6 HEARING OFFICER COCHRAN: And why is briefing
7 necessary?

8 MR. SARVEY: We have a long, convoluted record here 9 and it needs to be summarized so the Committee can see the 10 points, point by point, and I think it would aid the 11 Committee in making their decision.

HEARING OFFICER COCHRAN: Okay. Thank you for that. That concludes the Prehearing Conference. Did I -before we move on to the public comment portion, which is Item 3 on the agenda, does either Commissioner Douglas or Commissioner Monahan wish to make any remarks?

17 COMMISSIONER DOUGLAS: No comments from me at this18 point, thank you.

19 HEARING OFFICER COCHRAN: Thank you.

20 COMMISSIONER MONAHAN: And no comments from me,

21 either.

22 HEARING OFFICER COCHRAN: Thank you.

I am now -- we are now moving on to Item 3 on today's agenda, the public comment portion. I am now going to hand over control of the meeting to Ms. Avalos, from the Public

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Advisor's Office, to assist in running the public comment
 portion of the meeting.

3 Ms. Avalos, before you ask for verbal comments, has 4 the Public Advisor's Office received any written comments 5 that folks have requested be conveyed at today's Prehearing 6 Conference?

MS. AVALOS: As of today we have not received any public comment, written or oral received in the Public Advisory's Office.

HEARING OFFICER COCHRAN: Okay, thank you. If you could proceed, now, with anyone who has oral comments right now?

MS. AVALOS: I will first call on attendees using the raise hand feature on Zoom. Please state your name and affiliation, and spell you first and last name. Also, do not use the speakerphone feature because we may not be able to hear you clearly.

18 Okay, and I'm looking at the list to see if there are 19 any hands raised. And just as a reminder, dial *9 to raise 20 your hand if you are on the phone.

HEARING OFFICER COCHRAN: I am not seeing any raised
 hands, Ms. Avalos.

MS. AVALOS: Neither am I. So, there are no raisedhands and, therefore, no public comment at this time.

25 HEARING OFFICER COCHRAN: Okay. So, the next slide, CALIFORNIA REPORTING, LLC

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1 please. The agenda calls for a ten-minute break. So, we 2 will return -- let's cut it to eight minutes, so we'll be 3 back at 10:30. Thank you.

4 (Off the record at 10:22 a.m.)

5 (On the record at 10:34 a.m.)

6 HEARING OFFICER COCHRAN: Ms. Lopez, could you please
7 advance to the next slide in the PowerPoint presentation?
8 I believe all of the parties are present, at least
9 I'm seeing their names in the list. Mr. Sarvey, Mr. Galati,
10 Ms. DeCarlo.

11 So, we will now proceed with the Evidentiary Hearing. 12 This is the Evidentiary Hearing provided for in the April 12 13 notice. We conducted the Prehearing Conference immediately 14 before this hearing. We are now going to have the receipt of 15 evidence.

I had asked each of the parties to review the exhibit In list that was prepared by the Hearing and Policy Unit of the Chief Counsel's Office.

19 Do any of the parties see any errors or omissions in 20 the exhibit list?

21 Mr. Sarvey, for your exhibits please note that the 22 system does not allow for part 1 or part 2 of an exhibit. 23 So, we made the two-part exhibit that you had listed two 24 separate exhibits, and then renumbered the rest of your 25 exhibits. Did that appear understandable to you?

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1 MR. SARVEY: Yes, I see that. Thank you.

2 HEARING OFFICER COCHRAN: Thank you.

3 So, are there any errors or omissions, Mr. Sarvey?
4 MR. SARVEY: None that I recognize at this point.
5 HEARING OFFICER COCHRAN: Thank you.

6 Mr. Galati, same question?

7 MR. GALATI: No errors.

11

8 HEARING OFFICER COCHRAN: Ms. DeCarlo, any errors or 9 omissions?

HEARING OFFICER COCHRAN: Thank you so much.

10 MS. DECARLO: No errors or omissions.

I'm now going to ask each party for a motion concerning their exhibits. At this time, if you have an objection to any of the exhibits or other evidence being offered by any party, you will be given an opportunity to make that objection.

I will first call on each party for a motion to admit their evidence. I will then call on the other parties to see if there are any objections to the proffered evidence.

For any objections to Mr. Sarvey's cross-examination questions that are an exhibit in this proceeding, the Committee reserves its right under Title 20, Section 1211.5(c) to rule on the objections after the hearings. Does everyone understand how we will be proceeding?

25 MR. SARVEY: Yes.

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1 HEARING OFFICER COCHRAN: Thank you. 2 Applicant, I will turn to you first. Do you have a 3 motion concerning your exhibits? 4 MR. GALATI: Yeah, I move Exhibits 36 through 48 into 5 the record, please. 6 HEARING OFFICER COCHRAN: Thank you. 7 Staff, do you have any objection to the admission of 8 Exhibits 36 to 48 into the evidentiary -- into the hearing 9 record for this proceeding? 10 MS. DECARLO: No objections from staff. 11 HEARING OFFICER COCHRAN: Mr. Sarvey, do you have any 12 objection to receiving Exhibits 36 to 48 into the hearing 13 record of this proceeding? 14 MR. SARVEY: No objection. 15 HEARING OFFICER COCHRAN: Thank you. 16 Staff, do you have a motion concerning your exhibits? 17 MS. DECARLO: Yes, I move Exhibits 205 through 213 18 into the record. 19 HEARING OFFICER COCHRAN: Thank you. 20 Applicant, do you have any objection to staff's 21 exhibits? 22 MR. GALATI: No objection. 23 HEARING OFFICER COCHRAN: Mr. Sarvey, do you have any 24 objection? 25 MR. SARVEY: No objection. CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 313-0610

HEARING OFFICER COCHRAN: Thank you so much. 2 Mr. Sarvey, do you have a motion concerning your 3 exhibits? MR. SARVEY: Yes, I would like to move 312 through 4 5 321 into the record, please. 6 HEARING OFFICER COCHRAN: Thank you. 7 Mr. Galati, do you have an objection to any of Mr. 8 Sarvey's exhibits? 9 MR. GALATI: You know, we joined in the objections to 10 Mr. Sarvey's cross-examination that go outside the scope of 11 the hearing. Other than that, no objection. 12 HEARING OFFICER COCHRAN: Okay. 13 Ms. DeCarlo, do you have any objection on behalf of 14 staff to the receipt of Mr. Sarvey's Exhibits 312 to 321? 15 MS. DECARLO: I do to the extent that portions of Mr. 16 Sarvey's direct testimony in Exhibit 312 and various other 17 exhibits go outside the scope of the Evidentiary Hearing 18 established in the April 12th notice. I object to the 19 introduction of those exhibits. 20 HEARING OFFICER COCHRAN: Do you have a list or a 21 citation to the portions of the exhibits that you are 22 objecting to? 23 MS. DECARLO: I could read -- to the portions of the 24 testimony, the portions of Exhibit 312 that staff objects to 25 are starting page 3 through page 12. **CALIFORNIA REPORTING, LLC**

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HEARING OFFICER COCHRAN: Okay.

2 MS. DECARLO: And then, for the exhibits, the whole 3 exhibits that we object to as outside the scope of the 4 notice, Exhibits 313 through 319, and Exhibit 321.

5 HEARING OFFICER COCHRAN: Thank you.

6 Mr. Sarvey, do you have any response to staff's7 objections to your exhibits?

8 MR. SARVEY: Well, if I had a clue to what she's 9 objecting to, I would. But I can't tell from her objection 10 what specifically she's objecting to. So, if you could be a 11 little more specific. Let's start with the exhibits, say 12 321, she's objecting to that one, is that right?

MS. DECARLO: Yes. So, I can be a little bit more
specific, 321 --

15

MR. SARVEY: Why?

MS. DECARLO: It appears that your intent with this exhibit is to focus on the cumulative impacts discussion and that issue was already addressed in the previous Evidentiary Hearing. It is not impacted by the change in the project to Tier 4 or the additional data gathered by the Bay Area Air

21 Quality Management District regarding outages.

And so, it is my understanding that this is outside the scope of what was established in the notice.

24 MR. SARVEY: I believe you need to reread the order 25 in the notice and I think you're clearly see the cumulative CALIFORNIA REPORTING, LLC

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1 impacts was an issue.

2

MS. DECARLO: I disagree, respectfully.

3 MR. SARVEY: I would ask you to read it again and 4 you'll see clearly cumulative impact issues were a part of 5 this.

6 MS. DECARLO: It's specifically directed to the 7 project's conversion to Tier 4-compliant engines and it's not 8 -- my reading of the notice is it is not intended to revisit 9 the identification of other projects within the vicinity of 10 this, and whether or not staff analysis and inclusion of 11 various projects in their cumulative analysis should be 12 revisited, or open to further discussion.

13 MR. SARVEY: Let me reread the notice --14 (indiscernible) --

15 HEARING OFFICER COCHRAN: Okay. Okay, so that's 16 sufficient back and forth. I think we understand each 17 party's position. We have to understand that the intent of 18 this Evidentiary Hearing is to resolve questions related to 19 the changes to the environmental analysis as they related to 20 the revised project description to modify the backup

21 generators to meet Tier 4 emissions.

22 The Committee will take this motion to exclude under 23 submission.

24 MS. DECARLO: Thank you.

25 HEARING OFFICER COCHRAN: And any ruling will be

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1 contained in the revised Committee proposed decision.

Again, as noted before, pursuant to Title 20, Section 3 211.5(c), the Committee will rule on the objections in the 4 revised Committee proposed decision.

5 MR. SARVEY: Absolutely not acceptable. We've got a 6 bunch of objections here that really aren't clear. They need 7 to be fleshed out. We can't just let the Committee decide 8 what the objections are when the objections aren't clear at 9 all. You should just --

HEARING OFFICER COCHRAN: Her objection -- Mr.
Sarvey, her objection is that you have exceeded the scope of
this Evidentiary Hearing. You're saying that you have not
exceeded the scope of the Evidentiary Hearing.

14 MR. SARVEY: Exactly.

15 HEARING OFFICER COCHRAN: That's the question.

16 MR. SARVEY: But there's more than that. She's 17 making a lot of assertions. She's trying to disqualify the 18 majority of my reply testimony without, you know, this is 19 outside the scope. It's not true. I mean if we're going to 20 start objecting on that basis, I'm going to object to staff 21 filing all their stuff late. They didn't even file their 22 responses until two days after the time it was supposed to be 23 filed --

24 HEARING OFFICER COCHRAN: Actually, Mr. Sarvey, if 25 you reread --

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MR. SARVEY: They didn't file their exhibit list
until yesterday --

3 HEARING OFFICER COCHRAN: Which is when they were 4 due.

MR. SARVEY: -- (indiscernible) --

5

6 HEARING OFFICER COCHRAN: Which is when they were 7 due. Which is when they were due, Mr. Sarvey. There was 8 Hearing Officer memos that dictated and changed the 9 deadlines. That did say that parties had until May 10 to file their exhibit lists, that staff and Applicant were 10 11 granted additional time to respond to the cross-examination 12 questions after you had revised them in order to meet the 13 original requirements from the April 12 notice.

MR. SARVEY: The only thing I revised was to the (indiscernible) --

16 HEARING OFFICER COCHRAN: Which was -- which was 17 originally supposed to have been included in the questions 18 and was not. So, the Hearing Officer memo said you have 19 until May 4 to correct that error. Staff and Applicant, you 20 have additional time to answer the questions once you know to 21 whom the questions are directed. All parties, you have 22 additional time to then file your exhibit lists.

23 So, staff has not been untimely. Staff has followed 24 the amended dates set forth in the Hearing Officer memo that 25 were given for fair process for all concerned.

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1 The objections are that your filings exceed the scope
2 of this Evidentiary Hearing. Ms. DeCarlo, is that the basis
3 of your objections?

MS. DECARLO: Yes. Although, I could provide a little bit more focus on a few of the exhibits. The objection also includes that these materials were not submitted or directed in this specific proceeding. So, Exhibits 315 and 316, BAAQMD's letters in other proceedings do not directly address this proceeding.

10 And then, additionally, Exhibit 318, the revised 11 noise analysis for grade up south (phonetic) is not relevant 12 to this proceeding.

MR. SARVEY: Can I add one more thing, please?
HEARING OFFICER COCHRAN: Yes. Please go ahead, Mr.
Sarvey.

MR. SARVEY: Okay. I'm going to read to you -- I'm going to read to you, this is from page 1 and 2 of your Notice of Evidentiary Hearing.

19 It says: On November 16th, the CEC voted to affirm 20 its remand and to provide further directions to the 21 Committee. A subsequent order memorializing the action at 22 the business meeting and directed the Committee to conduct 23 additional proceedings to consider those comments raised by 24 CARB and BAAQMD in this proceeding that addressed input 25 assumptions regarding NO2 impacts from routine testing and **CALIFORNIA REPORTING, LLC** 229 Napa Street, Rodeo, California 94572 (510) 313-0610

maintenance, and direct and cumulative impacts of emergency
 operations of the Project's backup generators.

3 That is what your notice says. That is what my 4 testimony addresses.

5 MS. DECARLO: I would just direct you, Mr. Sarvey, to 6 page 4 of the Notice which specifically itemizes the 7 particular issues that the Committee is reopening this 8 Evidentiary Hearing for.

9 MR. SARVEY: Okay, it says: Direct and cumulative
10 impacts right there. On page 4 it says the same thing.

It says: Because the Committee previously held an Evidentiary Hearing -- so the cumulative impacts are directly and squarely within what we're talking about because that is what BAAQMD and CARB raised. That was the issues that they raised at that meeting.

HEARING OFFICER COCHRAN: Okay. I believe that the Committee has sufficient argument from the parties on these objections. And again, pursuant to Title 20, Section 1211.5(c), the Committee will rule on your objections in the CPD, Committee Proposed Decision.

21 MS. DECARLO: Thank you.

22 HEARING OFFICER COCHRAN: Anything further?

23 MS. DECARLO: Nothing from staff. Thank you so much.

24 HEARING OFFICER COCHRAN: Thank you.

25 In the April --

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MR. GALATI: Can I be heard on this point?

2 HEARING OFFICER COCHRAN: Absolutely, Mr. Galati.
3 I'm sorry.

1

4 MR. GALATI: Thank you. There is a different between 5 cumulative impacts when we just say cumulative impacts, then 6 there is something different between cumulative impacts from 7 emergency operation. The staff has addressed emergency 8 operations, we've addressed emergency operations. We've 9 addressed the specific issues of how emergency operations 10 should be treated, whether they're cumulative or direct. 11 So, I think that Mr. Sarvey's argument about 12 cumulative impacts and what he's arguing goes beyond what you 13 asked for because he hasn't made a showing that the 14 operational impacts -- excuse me, the emergency impacts 15 should even be modeled. 16 So, from my perspective, it's sort of a -- assuming 17 that emergency operations were done incorrectly and then, 18 also, they needed to be looked at from a cumulative 19 perspective. 20 We had a very, very long discussion on cumulative and 21 cross-examination on cumulative in general, and cumulative 22 specifically with respect to all of the modeling that was 23 done in this case in the earlier Evidentiary Hearings.

24 I just wanted to make that distinction.

25 MR. SARVEY: I'd like to add something, please.

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HEARING OFFICER COCHRAN: Please, Mr. Sarvey. Yours
 will be the last words.

3 MR. SARVEY: Okay. Once again, CARB and BAAQMD 4 raised this issue of cumulative impacts and that's what 5 (indiscernible) -- is all about. That's what specifically 6 the testimony entailed. Cumulative impacts, air quality 7 impacts. Staff and Applicant, neither one of them has 8 modeled the cumulative air quality impacts of emergency 9 operations or the cumulative air quality impacts period. 10 They have done a cumulative health risk assessment that's 11 inadequate because they didn't include three of the CEC RE cited power plants. So, you know, there is no air quality 12 13 impact assessment performed for emergency operation or 14 cumulative impacts of the entire area. It hasn't happened. 15 HEARING OFFICER COCHRAN: Okay. Thank you, Mr.

16 Sarvey.

17 Again, we will rule on these objections in the18 Committee Proposed Decision.

19 Let's now talk about the need for cross-examination.
20 In the April 12 Notice, the Committee indicated that it may
21 allow parties who filed cross-examination, in accordance with
22 the Committee Notice, limited cross-examination of witnesses
23 during this Evidentiary Hearing upon a showing of good cause.
24 Practically, showing good cause requires that the
25 person requesting oral examination show extraordinary
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1 circumstances such as illness and other excusable

2 circumstances beyond the requester's control that prevented 3 him or her from asking questions.

Again, mere disagreement with an answer is not
sufficient for a showing of good cause.

6 Finally, we need to have a discussion about the 7 identity of the witness to be cross-examination -- cross-8 examined, pardon me, their availability, and the amount of 9 time necessary.

10 Does any party move to conduct cross-examination?
11 Mr. Galati?

MR. GALATI: Madam Hearing Officer, we don't have any cross-examination.

14 HEARING OFFICER COCHRAN: Thank you.

15 Ms. De Carlo?

16 MS. DECARLO: Staff does not have any cross-

17 examination.

18 HEARING OFFICER COCHRAN: Mr. Sarvey?

19 MR. SARVEY: No, I have no cross-examination.

20 HEARING OFFICER COCHRAN: Thank you.

As I mentioned during the Prehearing Conference, we are going to offer the parties the opportunity to provide up to ten minutes for a closing argument or summation. We will start with staff, then go to Mr. Sarvey. And as the

25 Applicant bears the burden of proof, end with the Applicant.

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1 So, Ms. DeCarlo are you ready to present a closing 2 statement?

3 MS. DECARLO: Yes. Thank you, Hearing Officer4 Cochrane.

5 Staff reaffirms its conclusion that the Sequoia 6 Backup Generating Facility would not result in any 7 significant adverse impacts and qualifies for an exemption 8 from CEC licensing.

9 The project's conversion to Tier 4-compliant engines 10 did not alter this conclusion, nor does the additional data 11 that the BAAQMD provided in other proceedings regarding 12 recent power outages.

13 The join letter submitted by the California Air 14 Resources Board and BAAQMD are the last comments these 15 agencies have provided in this proceeding. And the letter 16 specifically states that CARB and BAAQMD agree the use of 17 Tier 4 engines is adequate in this case.

18 We strongly encourage the Project Applicant to modify 19 the project to include this technology and the Committee to 20 revise its decision to reflect that change.

The project has been so revised and staff encourages the Committee to affirm staff conclusion that the project would result in less than significant adverse impacts and to grant the requested exemption. Thank you.

25 HEARING OFFICER COCHRAN: Thank you, Ms. DeCarlo.

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Mr. Sarvey? Mr. Sarvey, if you're speaking we can't
 hear you.

3 MR. SARVEY: Okay, I'm ready. Thank you.
4 HEARING OFFICER COCHRAN: Sorry.

5 MR. SARVEY: There's currently 25 data centers in 6 this Census tract where this data center is located, according to Exhibit 313 (indiscernible). The Census tract 7 8 is in the upper 90 percent of communities exposed to these 9 particulates. You have already approved two new data centers 10 with over 250 megawatt diesel generators inside the Census 11 tract. Now, with Sequoia we'll potentially had another 121 12 megawatts of diesel engines.

In 2018, in the McLaren case I've argued to this Commission requiring emergency and cumulative air quality impacts. CARB and BAAQMD have recently supported the requirement in several other data center siting cases, initially in this one.

18 They've removed their objection to not doing it 19 mainly because of the time, in my belief, but they're not 20 here to testify so we'll leave that out.

Staff and Applicant are still refusing to conduct an air quality impact assessment of emergency operations at the Sequoia Project. BAAQMD's outage data, I encourage the (loss of audio) -- to take a good look at it.

25 Exhibit 314 and 315 demonstrates the probability of CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 313-0610

any data center in the Santa Clara area to operate in
 emergency mode is over 20 percent, and that's with all the 39
 data centers from Santa Clara that haven't reported their
 emergency activity to BAAQMD.

5 Staff's cumulate health risk assessment does not 6 consider the Lafayette Data Center, which CEC staff has been 7 processing for almost a year. And the Santa Clara Data 8 Center sited by the CEC in 2011 is not included, or the 9 existing (indiscernible) data center, which was constructed 10 before McLaren.

11 Therefore, there's many remaining questions about 12 SPD's ability to supply the energy necessary for this massive 13 data center build up in Santa Clara.

14 I'm convinced by the fact that we had all these power 15 outages in 2020, in August.

16 The CEC's been advocating for many years for 17 reductions in GHG emissions and has now passed on an 18 opportunity to achieve substantial GHG emission reductions by 19 not requiring the Applicant to enroll this project in the 20 Santa Clara Clean Energy Program, using less GHG-producing 21 backup generators. That's a failure by this Commission.

22 Staff filed this original IS/MND in 2020, over 14 23 months ago. Since that time the project's been modified. 24 The IS/MND has over 80 additional pages of testimony which 25 state responsible agencies are not allowed to comment on when CALIFORNIA REPORTING, LLC 229 Napa Street, Rodeo, California 94572 (510) 313-0610

1 the IS/MND was issued in January of 2020 (indiscernible).
2 Clearly the IS/MND should be refiled with the clearing house
3 (phonetic).

No discovery was allowed on the project modification.
So many questions remain for myself and possibly the other
agencies. Though, the other agencies were not offered an
opportunity to comment on it at hearing.

8 Unfortunately, I still dispute the project's 9 eligibility for SPPE treatment and I await a court decision 10 in the Laurelwood case which is still outstanding.

11 CARB and BAAQMD continue to advocate for air quality 12 assessment and cumulative impact assessments in other 13 proceedings. This does not go unnoticed. They should 14 require it here.

15 Thank you.

16 HEARING OFFICER COCHRAN: Now, I was struggling to 17 unmute myself. I apologize. Thank you, Mr. Sarvey.

18 Mr. Galati?

MR. GALATI: Thank you for conducting this
Evidentiary Hearing so quickly and efficiently, we really
appreciate it.

Wanted to remind the Committee that a decision inJune would be very, very helpful to us.

And also remind the Committee that this Applicant has done everything that it was asked to do, when asked to do it.

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1 It has designed a project that meets all requirements and 2 it's designed a project that previously didn't have any 3 significant impacts, and even with modification continues to 4 not have any significant impacts.

5 It is very easy for an Intervenor to say there are 6 questions or to raise questions about what should -- what 7 they think they should have done. But please, look closely as to what your staff has said. They have looked at the 8 9 issue of emergency operations at least six times, three times 10 in this case, and have written extensively of why emergency 11 operation modeling is not appropriate, and is speculative 12 under CEQA. The Commission got it right the last several 13 SPPEs and got it right in this project as well.

14 The information that the Bay Area Air Quality 15 Management District circulated in its survey doesn't change 16 that conclusion. And it doesn't change that conclusion 17 because the vast majority of those operating hours were done 18 voluntarily pursuant to an Executive Order by the Governor's 19 Office. Which, as you know, is a very, very rare occasion. 20 That makes our point exactly is emergency operations 21 are rare. The best way to continue to make emergency 22 operations rare is to stabilize the grid. The Commission, 23 the California Public Utility Commission, the Cal ISO have 24 worked hard so far to do that and we are confident that they 25 will.

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1 Mr. Sarvey raised in his -- whether or not -- you 2 know, in our cross-examination questions whether the 3 Applicant would agree to a condition that says it wouldn't 4 voluntarily operate pursuant to an Executive Order or 5 participate in the CPUC limited pilot program, allowing 6 diesel generators to generate during emergencies voluntarily 7 to do load shedding.

8 That is not our plan. We don't intend to do that. 9 And we're fine, we're ambivalent whether the Commission makes 10 it a condition because we don't intend to do it.

But I would be careful about whether the Commission actually imposed such a condition because there might be other applicants who might.

So, from this perspective we leave you with that we're still ready and committed after all this time to build this project. And we think that getting this project done in June would sort of turn a page as to what happened to this project and, hopefully, doesn't happen to other projects or, hopefully this Applicant would consider doing another project in California.

21 So, that's all we have to say, thank you.
22 HEARING OFFICER COCHRAN: Thank you, Mr. Galati.
23 The next slide, please. We are now to the public
24 comment portion of today's Evidentiary Hearing, where the
25 public may -- has three minutes, up to three minutes to
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1 comment on the proceedings today.

2 Ms. Avalos, I am again turning this portion over to 3 you, to run for us on behalf of the Public Advisor's Office. 4 Thank you again for helping us today.

5 MS. AVALOS: Thank you, Susan. Again, I will repeat 6 that I will first call on attendees using the raised hand 7 feature on Zoom. And then, please state your name and 8 affiliation, and spell your first and last name. Also, do 9 not use the speaker feature because we may not be able to 10 hear you clearly.

If I'm looking at the list of attendees and I do not see any raised hands. But I'd like to remind those that are on the phone that if you dial *9, you can raise your hands. So, let me take a look here.

15 Okay, seeing there are no raised hands, I'll turn to16 you, Susan, Hearing Officer Cochran.

HEARING OFFICER COCHRAN: Thank you so much, Ms.Avalos.

19 At this time the Committee will now adjourn to a 20 Closed Session in accordance with California Government Code 21 Section 11126(c)(3), which allows a state body to hold a 22 Closed Session to deliberate on a decision to be reached in a 23 proceeding the state body was required by law to conduct. 24 We anticipate that we will return from Closed Session 25 in about an hour, would be my best guess. Maybe a little **CALIFORNIA REPORTING, LLC** 229 Napa Street, Rodeo, California 94572 (510) 313-0610

1 longer. Please pause the recording during this time.

And I would instruct the parties to please stay, as there may be something reportable coming out of this Closed Session. I don't know, but in the interest of allowing you to hear it more quickly than we might be able to with a written order, you might want to stay.

7 So, with that --

8 MS. DECARLO: Just one --

9 HEARING OFFICER COCHRAN: I'm sorry?

MS. DECARLO: One question, sorry, Hearing Officer
11 Cochran.

12 HEARING OFFICER COCHRAN: Yes.

MS. DECARLO: Would you like the witnesses to stay as well? We have half a dozen or so.

15 HEARING OFFICER COCHRAN: I don't believe we need any 16 of the witness, Ms. DeCarlo. Thank you for having them 17 available to us today. Again, this was a new process for us 18 with written questions as opposed to having cross-19 examination. But if the Commissioners believe they need to 20 hear from a witness, please let me know. But otherwise, I 21 would say let the witnesses -- the witnesses may be released. 22 MS. DECARLO: Thank you so much. 23 HEARING OFFICER COCHRAN: So, with that we are 24 adjourned to Closed Session. Again, we'll be back in about

25 an hour. Thank you for your patience.

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1 (Off the record for a Closed Session at 11:03 a.m.) 2 (On the record in Public Session at 12:07 p.m.) 3 COMMISSIONER DOUGLAS: Yes, so we're back from Closed Session and I think I will turn it over to you, now, Susan. 4 5 HEARING OFFICER COCHRAN: Thank you. We have two 6 items of reportable action from the Closed Session. 7 First, the Committee has declined the request to have 8 briefing from the parties. 9 Second, we anticipate consideration and adoption of a 10 Revised Committee Proposed Decision on a Business Meeting 11 that is schedule for June 25, 2021, which is a Friday. 12 That is all of the reportable action. 13 Thank you all for participating today and for your 14 attention. 15 Commissioner Douglas, do you want to adjourn us or do 16 you want me to? 17 COMMISSIONER DOUGLAS: I will go ahead and adjourn 18 I just wanted to join in the thanks to everybody for us. 19 their participation. And with that, we're adjourned. 20 (Thereupon, the Conference was adjourned at 21 12:08 p.m.) 22 23 24 25 **CALIFORNIA REPORTING, LLC**

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CERTIFICATE OF REPORTER

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 17th day of May, 2021.

Martha L. Nelson

MARTHA L. NELSON, CERT**367

TRANSCRIBER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were transcribed by me, a certified transcriber.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 17th day of May, 2021.

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Barbara Little Certified Transcriber AAERT No. CET**D-520