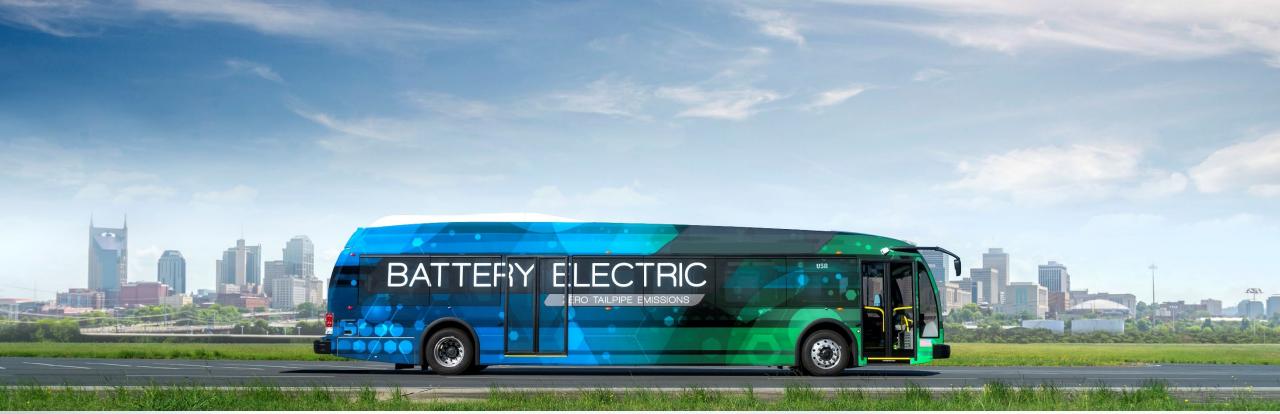
DOCKETED	
Docket Number:	20-IEPR-02
Project Title:	Transportation
TN #:	235612
Document Title:	Presentation - 2020 Mobile Source Strategy- A Vision for Clean Air
Description:	Public Webinar Presentation on March 25, 2020 at California Air Resources Board
Filer:	Raquel Kravitz
Organization:	California Energy Commission
Submitter Role:	Commission Staff
Submission Date:	11/16/2020 10:18:51 AM
Docketed Date:	11/16/2020





### 2020 Mobile Source Strategy: A Vision for Clean Air

Public Webinar March 25<sup>th</sup>, 2020

# **Today's Webinar**

- Background
- 2016 Mobile Source Strategy Progress
- Scenarios
- South Coast & San Joaquin Valley
- Wrap-up

#### Questions? Email us at <u>MSS@arb.ca.gov</u>



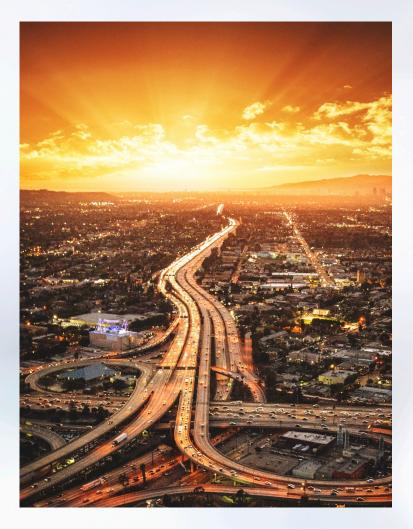
## Timeline

Scenario Modeling	Ongoing
Informational Update to the Board	Mid 2020
Release Draft Document	Fall 2020
Board Consideration	Late 2020



### 2020 Mobile Source Strategy: A Vision for Clean Air

A conceptual scenario approach to identifying the technology mixes needed to meet California's goals



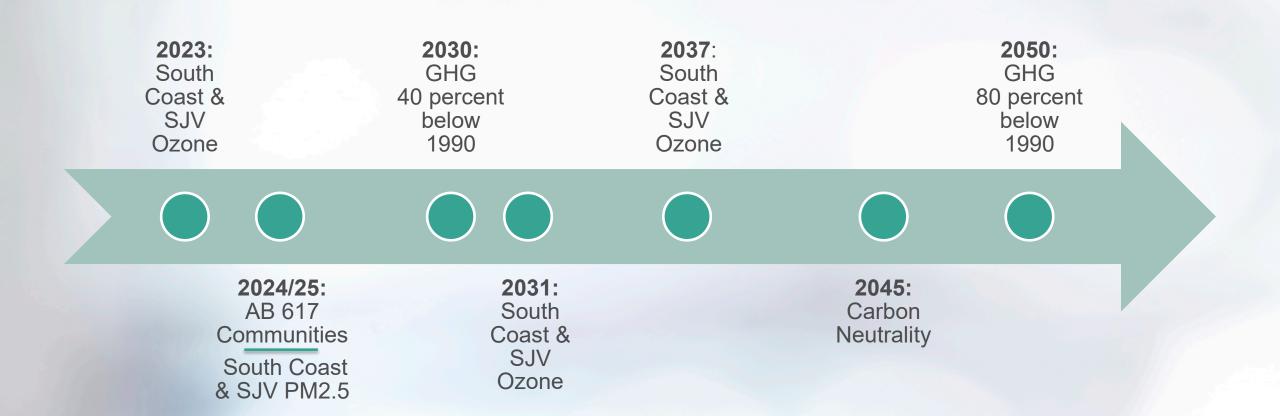


# Background





#### **California's Goals**





## **Integrated Planning**



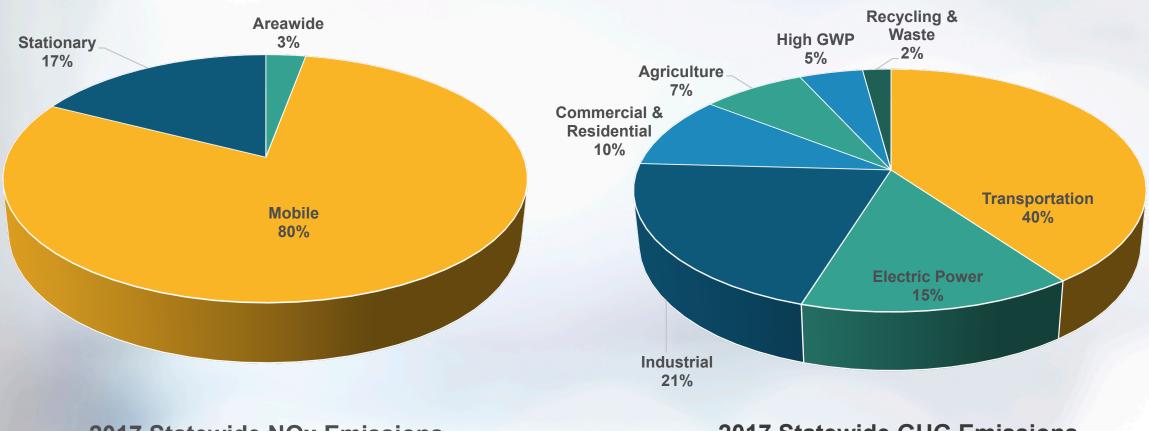


## 2020 Mobile Source Strategy will Support Multiple Planning Efforts

70 ppb Ozone Standard SIPs	2020-2022
Scoping Plan Update	2022
Community Emission Reduction Plans	Ongoing
Sustainable Communities Strategies	Ongoing



## **Mobile Source Contribution**



**2017 Statewide NOx Emissions** Total = 1294 tons per day **2017 Statewide GHG Emissions** Total = 424 MMTCO2e

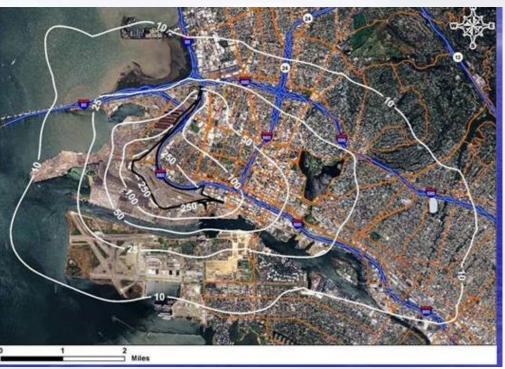


## **Health Cost of Pollution**

Annually, PM<sub>2.5</sub> exposure results in:

- 5,400 premature deaths due to cardiopulmonary causes\*
- 2,800 hospitalizations for cardiovascular and respiratory diseases\*
- 6,700 emergency room visits for asthma\*

Oakland Railyard Cancer Risk



Diesel PM also increases cancer risk

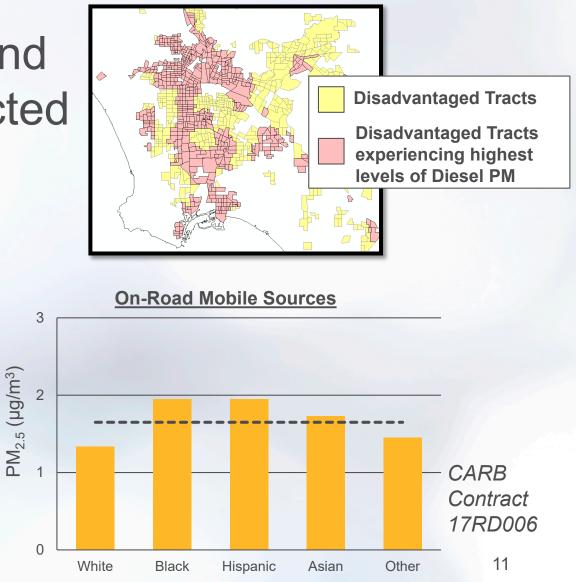
CARB, 2008



## **Health Cost of Pollution**

Disadvantaged communities and people of color are highly affected by mobile pollution

- 46% of disadvantaged census tracts in 75th percentile for Diesel PM
- Black and Hispanic communities exposed to PM<sub>2.5</sub> at concentrations 18% above average (on-road sources)





# 2016 Mobile Source Strategy -Progress



## **2016 Mobile Source Strategy**

- Released May 16, 2016
- Elements incorporated into:
  - 2016 State SIP Strategy
  - 2017 Scoping Plan
  - CA Sustainable Freight Action Plan
  - Short-Lived Climate Pollutant Reduction Strategy



## **Regulatory Items Adopted**

Regulation	Adopted
Medium- and Heavy-Duty GHG Phase 2	February 2018
Lower Opacity Limits for HD Vehicles	May 2018
Amended Warranty Requirements for HD Vehicles	June 2018
Innovative Clean Transit	December 2018
Zero-Emission Airport Shuttle Buses	June 2019



## **Regulations In Development**

Regulation	Progress	Anticipated Consideration
Ocean Going Vessels – At Berth	1 <sup>st</sup> hearing Dec 2019	Spring 2020
Advanced Clean Trucks	1 <sup>st</sup> hearing Dec 2019	Spring 2020
Heavy-Duty Low-NOx Omnibus	Workshops since 2016	Mid 2020
Transport Refrigeration Units	Workshops since 2016	Late 2020
Small Off-Road Engines	Workshops since 2016 Evap Reg amended 11/2016	Late 2020
Heavy-Duty I/M	Workshops since 2019	2021
Advanced Clean Cars 2.0	In Development	2021
Low-Emission Diesel Requirement	Workshops since 2019	2021

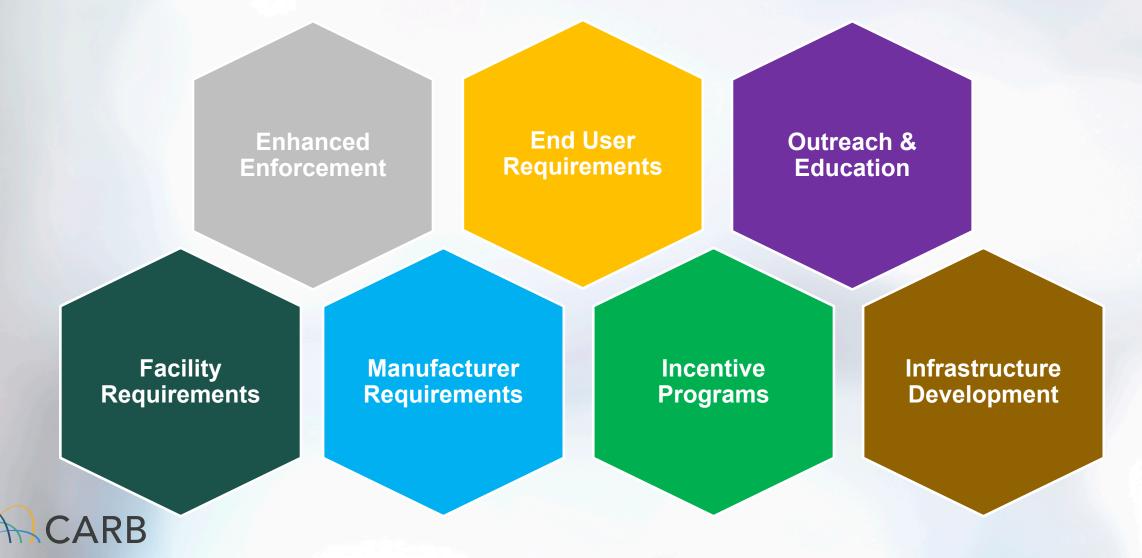


## **Scenarios**



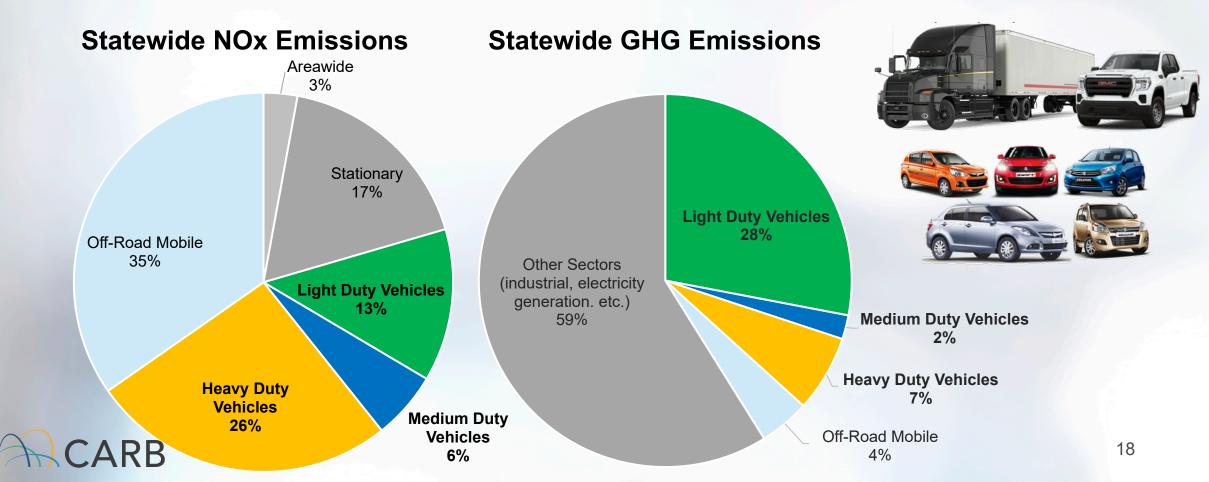


#### Achieving Air Quality and Climate Goals Requires Multiple Tools



#### **On-Road Sector**

 In 2017, on-road mobile sources contributed to 45% of statewide NOx emissions and 37% of statewide GHG emissions



# **On-Road Light-Duty Sector**

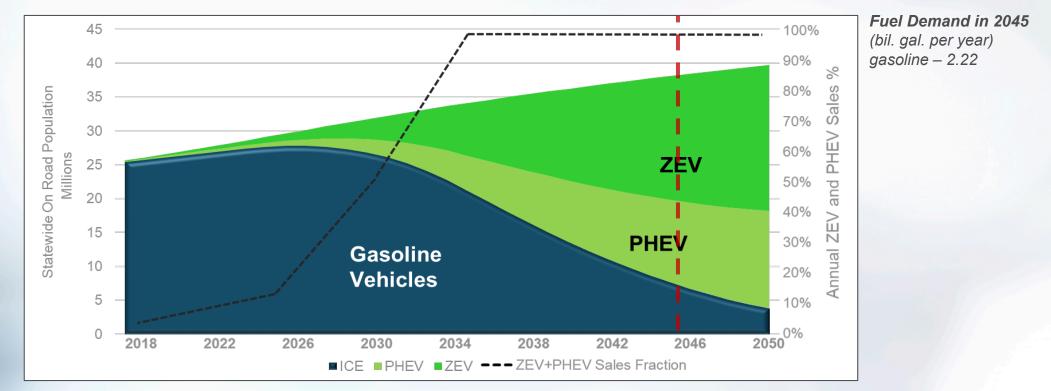
- Advanced Clean Cars 2 Post 2025 automaker rules
  - Enhanced ZEV Regs Moving beyond early adopters
  - Enhanced LEV Regs Reducing real world emissions
  - Board to consider in 2021
- Clean Miles Standard (SB 1014) requires CARB to develop a GHG reduction program for ride hailing companies
  - Two targets: gCO2/passenger-mile; Minimum electric miles
  - Compliance strategies: Electrification; Pooling; Reduce deadhead miles; Connections to transit/active transportation
  - Emissions inventory complete; Board to consider in late 2020



#### **On-Road LDV**

#### **2020 Mobile Source Scenario for LDV**

- 100% sales ZEVs & PHEVs by 2035; Does not go far enough
- Half of fleet in 2045 still has combustion engine



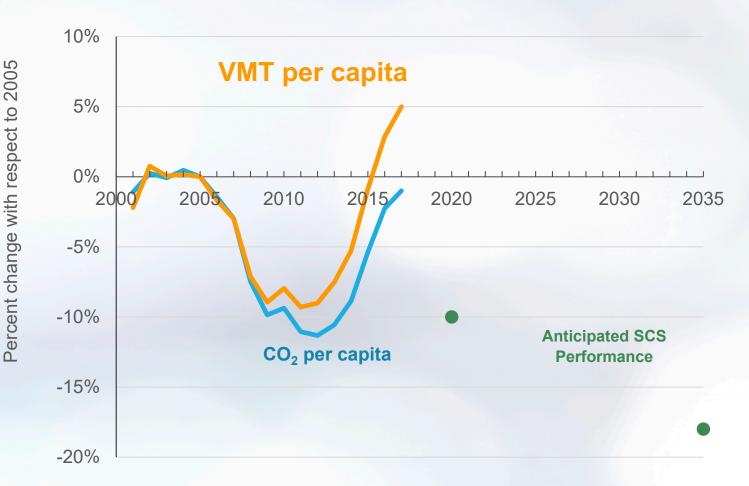
Staff continue to evaluate more ambitious ZEV sales scenarios and the impact of high mileage vehicles



VMT

## Transportation Sector VMT/GHG are Not on Track to Meet Targets

- Californians continue to drive alone as their primary mode of travel
- Transit ridership is falling
- RTP/SCSs include over \$1.1 trillion in spending, but there has been remarkably little shift in spending by mode
- Housing cost burden continues to increase





#### Opportunity Areas



State Funding for Transp. and Dev. Projects



Growth & the Housing Crisis



New Mobility



Transportation Pricing



**Traveler Incentives** 





Under-Served Communities Update & Strengthen SB 375



**On-Road MDV** 

## **On-Road Medium-Duty Sector**

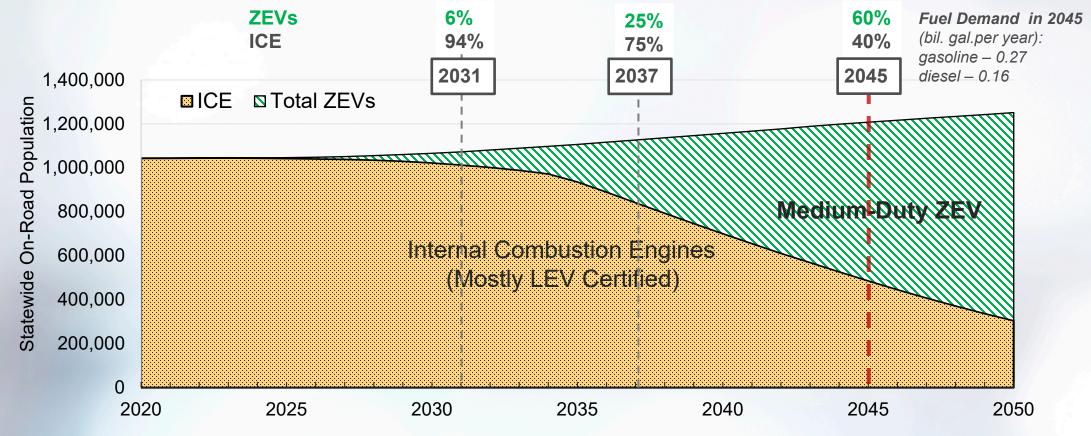
- Medium-duty vehicles (8,501 14,000 lbs. GVWR) are responsible for 7% of statewide mobile source NOx and 5% of statewide mobile source GHG emissions
- Strategies for on-road medium-duty vehicles (MDVs) include:
  - ✓ Zero-emission technology transformation starting in 2024
  - ✓ Enhanced LEV regulations through Advanced Clean Cars 2.0
  - Continued energy efficiency improvements
    - Phase 3 Greenhouse Gas Standards for Medium/Heavy-Duty Vehicles



#### **On-Road MDV**

#### **2020 Mobile Source Scenario for MDV**

- Considered a scenario to achieve long-term climate goals
- Strategy: Ambitious ZEV penetration for newer vehicles





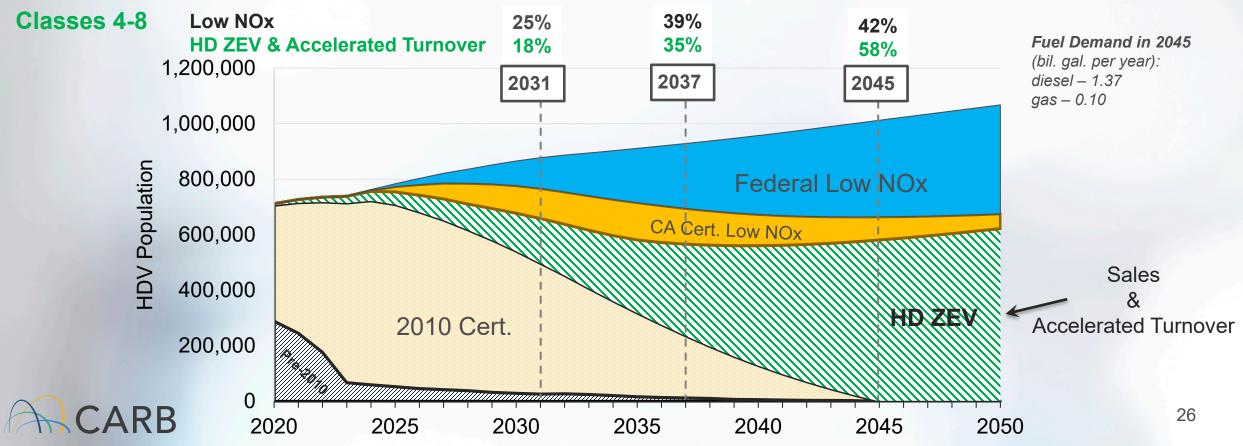
# **On-Road Heavy-Duty Sector**

- Heavy-duty vehicles (above 14,000 lbs. GVWR) are responsible for 33% of statewide mobile source NOx and 16% of statewide mobile source GHG emissions
- Strategies for on-road heavy-duty vehicles (HDVs) include:
  - Zero-emission technology penetration starting in 2024
  - ✓ Cleaner diesel technology (i.e., Low NOx diesel) starting in 2024
  - ✓ Use of renewable fuels where electrification is not feasible
  - Continued energy efficiency improvements
    - Tractor-Trailer Greenhouse Gas (TTGHG)
    - Phase 3 Greenhouse Gas Standards for Medium/Heavy-Duty Vehicles
  - ✓ In-use performance measures
    - Heavy-duty inspection and maintenance (HD I/M) program starting in 2023
    - More Stringent in-use performance standards
      - Lengthening engine useful life, warranty, and durability requirements

#### **On-Road HDV**

## **Meeting Midterm Goals**

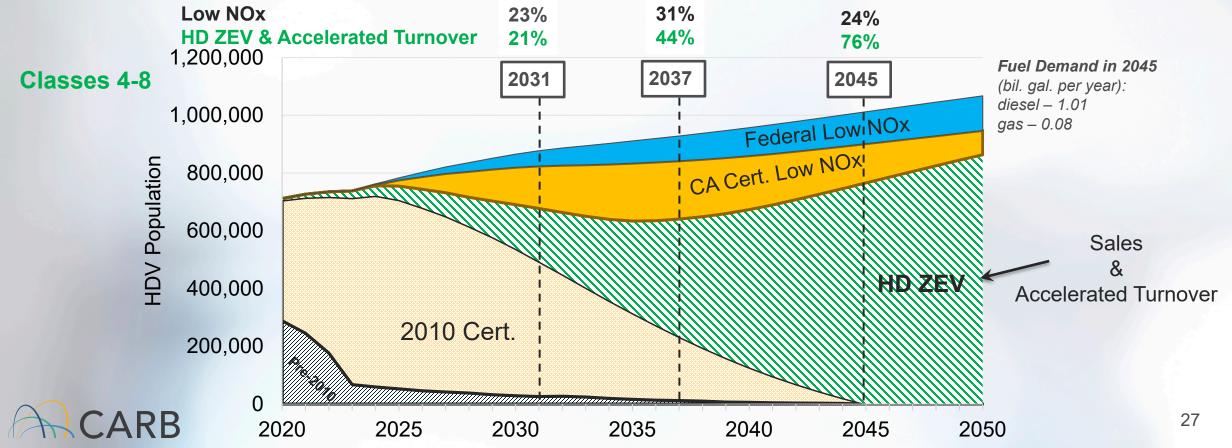
- To achieve NOx reduction needed to meet the air quality goals over the next two decades while also charting a course to achieve longer-term climate change goals
- Ambitious ZEV penetration for newer vehicles combined with accelerated turnover of older vehicles (e.g., 2010-certified)



**On-Road HDV** 

## **Meeting Long Term Goals**

- To achieve NOx reduction needed to meet near term air quality goals, and also maximize the number zero-emission trucks for longer term climate goals
- A hyper ambitious ZEV penetration combined with accelerated turnover of older vehicles



#### More Information On-Road Programs

**Advanced Clean Cars** 

https://ww2.arb.ca.gov/our-work/programs/advanced-clean-cars-program

**Clean Miles Standard** 

https://ww2.arb.ca.gov/our-work/programs/clean-miles-standard

Heavy-Duty Inspection & Maintenance

https://ww2.arb.ca.gov/our-work/programs/heavy-duty-inspection-and-maintenance-program

Heavy-Duty Low-NOx

https://ww2.arb.ca.gov/our-work/programs/heavy-duty-low-nox

Medium- & Heavy-Duty GHG Regulation

https://ww2.arb.ca.gov/our-work/programs/ghg-std-md-hd-eng-veh

Advanced Clean Trucks

https://ww2.arb.ca.gov/our-work/programs/advanced-clean-trucks

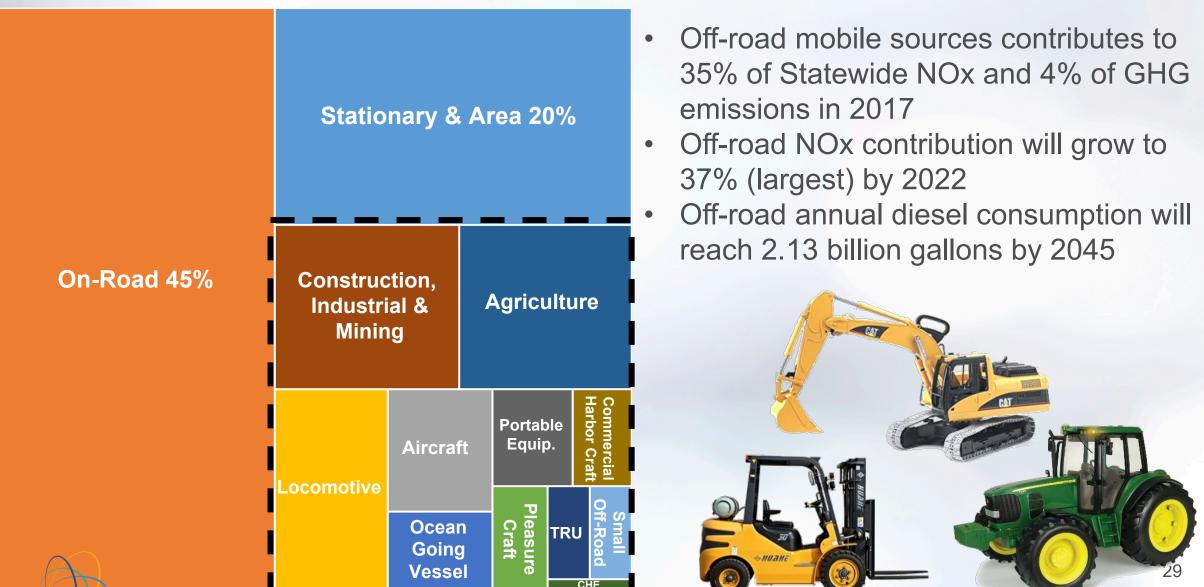
**Advanced Clean Truck Fleets** 

https://ww2.arb.ca.gov/our-work/programs/advanced-clean-fleets



## **Off-Road Sector**

#### **Statewide NOx Emissions**



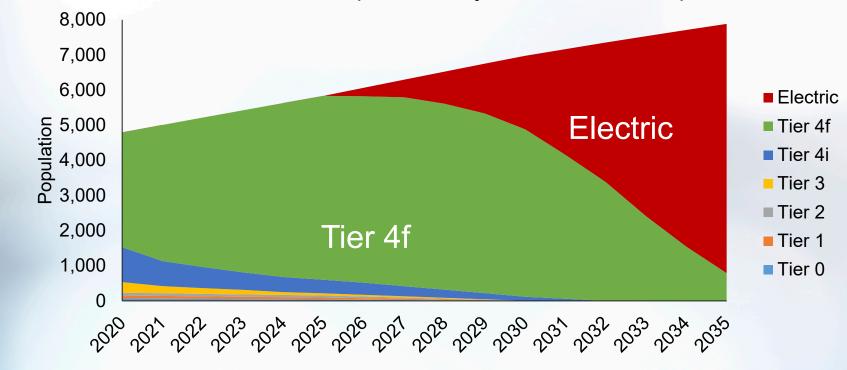
## **Strategies for Off-Road Sector**

- General principles:
  - Zero-emission technology wherever possible
  - Remaining combustion engines as low-emitting as technically feasible, throughout entire service lives (Tier 5, OBD and GHG standard)
  - ✓ Use of renewable fuels where electrification is not feasible
  - Accelerated turnover of older equipment to cleanest available technology, including hybridization
  - Retrofit with after-treatment technologies



# **Cargo Handling Equipment**

- Important due to proximity of communities and at-risk population centers, primarily significant in SC and Bay Area
- **Concept:** Begin transition to full electric operation beginning in 2026



Statewide CHE Population Projection Under Concept

#### **Small Off-Road Engines**

Zero-emission

standards

- Significant source of statewide ROG emissions
- **Types:** Lawn & Garden (L&G) equipment, light commercial equipment such as generators, compressors, etc.
- **Concepts:** •
  - **Tighten emission standards**

2020

Adopt new

emission

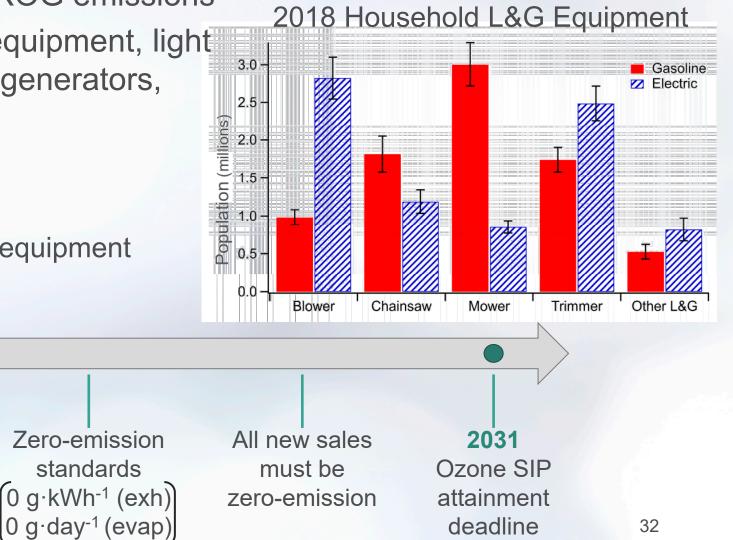
standards

Full transition to zero-emission equipment •

Reduced

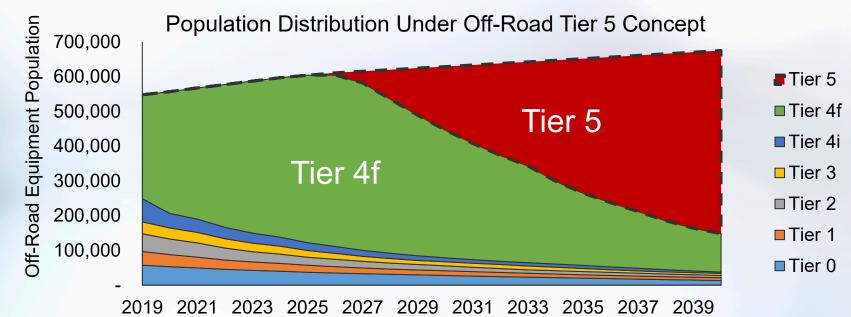
emission

standards



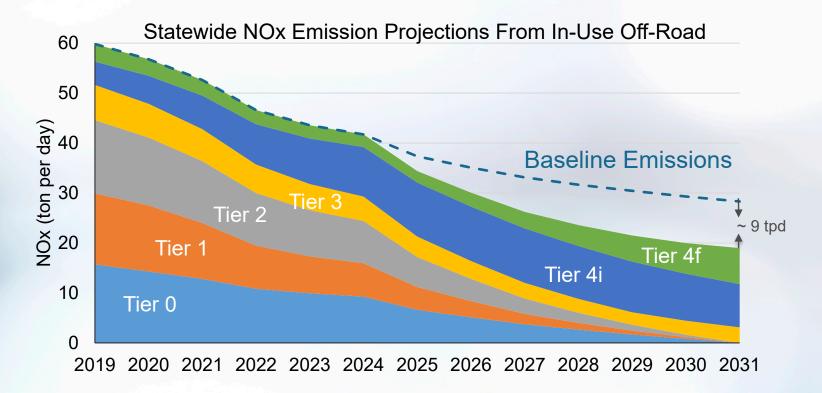
## **Off-Road Engine Standards: Tier 5**

- Would achieve additional NOx and PM reductions for all off-road engines (excluding marine and locomotives) when introduced in mid 2020s
- Explore zero-emission and hybridization wherever feasible
- Additional concepts:
  - Off-Road on-board diagnostic (OBD) standards: ensure emissions reduction equipment is working
  - More stringent exhaust standards for spark-ignition recreational marine engines
  - Potential for off-road diesel GHG standards



#### **Construction, Industrial, Mining (In-Use Off-Road)**

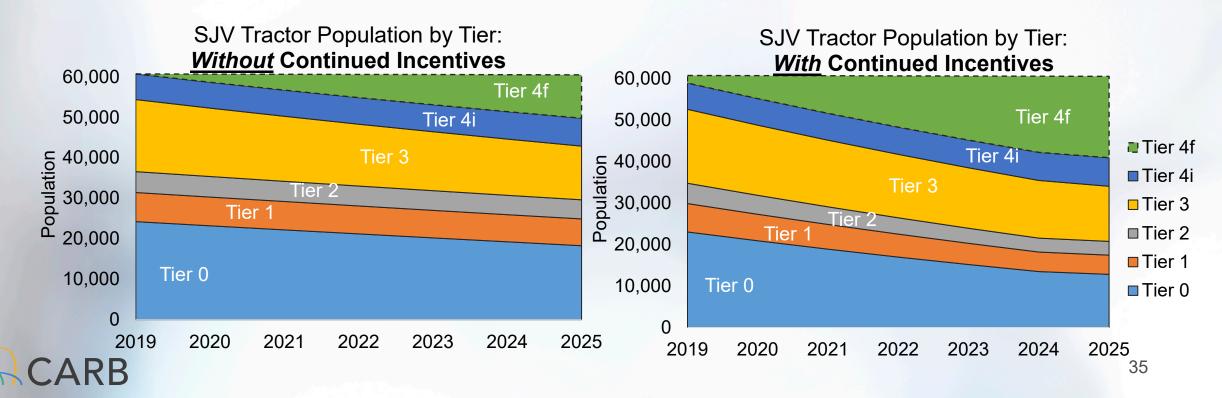
- Significant NOx contributor in SJV and SC
- Needed: Implement full turnover of Tier 0/1/2 following existing In-Use Regulation by 2031
  - Current regulation allows continued use of Tier 0 to Tier 2 indefinitely if meeting Fleet Average requirements



**Off-Road** – Accelerated turnover & Electrification

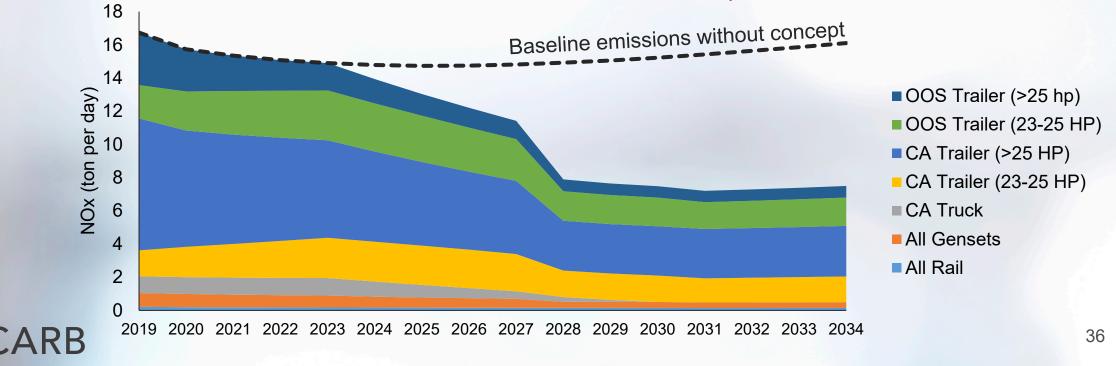
# Agriculture

- Important contributor in SJV: 18 percent of NOx emissions in 2019
- Concepts: Incentive-driven programs (e.g., FARMER)
  - Replacing Tier 0/1/2 tractors with Tier 4-Final tractors; significant acceleration of Tier 0/1/2 has been underway since 2009
  - Replacing diesel all terrain vehicles (ATVs) with electric



### **Transport Refrigeration Units**

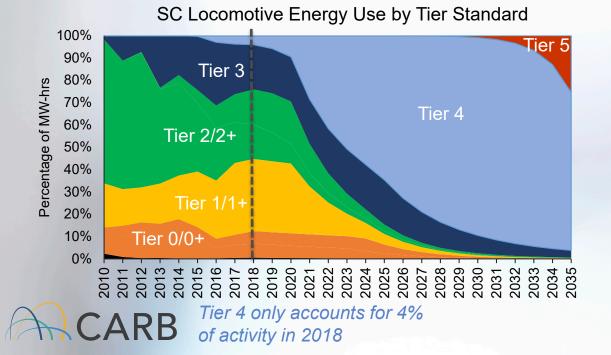
- Significant to all local communities
- Concepts:
  - Zero emissions for truck TRUs
  - Zero-emission operation requirements while stationary for trailer TRUs
  - Less than 25 horsepower TRUs and TRU gensets meet standard for 25 to 50 horsepower Statewide NOx from TRUs Under Concepts

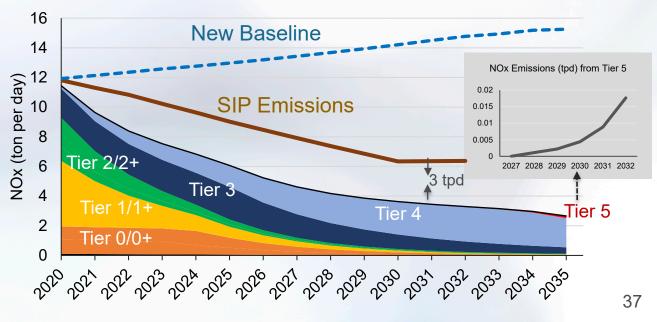


**Off-Road - Accelerated turnover** 

#### Locomotives

- Significant contributor in SJV and SC, and all communities near railyards
- Concepts:
  - Increase purchases of Tier 4 locomotives, reduce use of pre-Tier 3 locomotives by mid-2020s
  - Increase turnover of Tier 0/0+ switchers in railyards
- **Needed**: Tier 5 locomotive standards and significant penetration of Tier 4/5



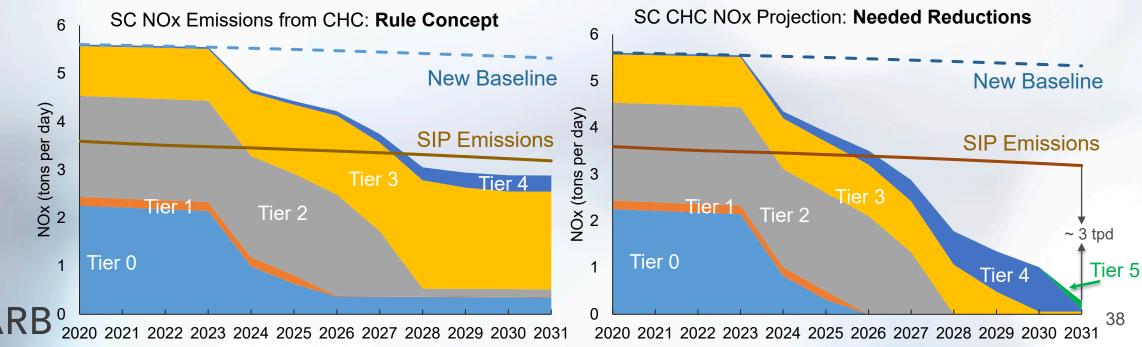


SC NOx from Locomotives: Needed Reduction

**Off-Road** – Accelerated turnover & Electrification

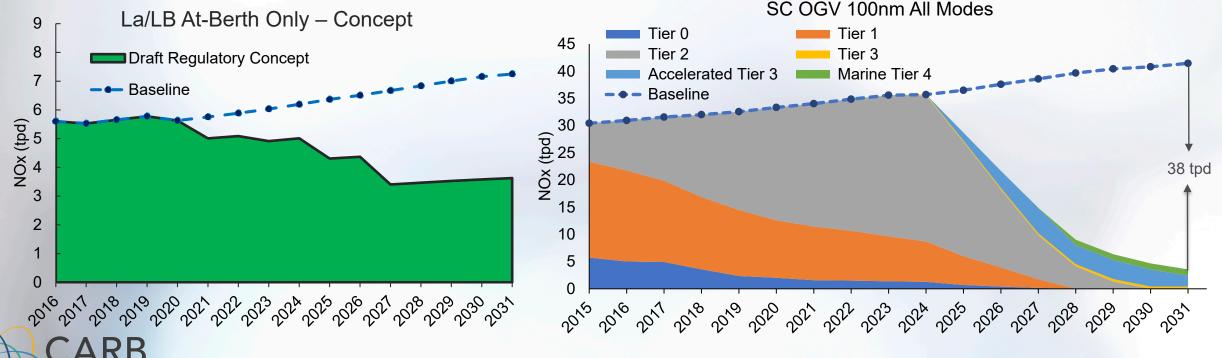
### **Commercial Harbor Craft**

- Important due to proximity of communities and at-risk population centers, primarily significant in South Coast and Bay Area
- Concepts:
  - In-use short run ferries become zero-emission by 2028 (9% of ferries)
  - Turn over all vessels except for commercial fishing to cleanest engines and retrofit with DPF
  - Enhanced efficiency for new tugs and zero-emission capabilities for new excursion vessels
- Needed:
  - Include commercial fishing; introduce Tier 4 standard to all vessels in 2024 and Tier 5 in 2027
  - Plug-in hybrid for excursions and diesel-electric for tugs by 2030



# **Ocean-Going Vessels At Berth**

- Concepts:
  - Focused on diesel PM exposure in local communities, expansion of at-berth regulation to cover more vessel types and locations. Advocate at IMO for Tier 4 vessel standards
- Needed:
  - Address transit, anchorage and maneuvering emissions Tier 4 marine standards in 2028 and significant penetration of Tier 3/4 beginning 2025. Expanded at-berth coverage for non-covered visits.



#### More Information Off-Road Programs

Zero-Emission Cargo Handling Equipment

https://ww2.arb.ca.gov/our-work/programs/cargo-handling-equipment

Small Off-Road Engines

https://ww2.arb.ca.gov/our-work/programs/small-off-road-engines-sore

**Locomotive Emission Reduction Measure** 

https://ww2.arb.ca.gov/our-work/programs/reducing-rail-emissions-california

**OGV At-Berth Regulation** 

https://ww3.arb.ca.gov/ports/shorepower/shorepower.htm

**Transport Refrigeration Unit Regulation** 

https://ww2.arb.ca.gov/our-work/programs/transport-refrigeration-unit/new-transport-refrigeration-unit-regulation

**FARMER** Program

https://ww2.arb.ca.gov/our-work/programs/farmer-program

**Commercial** Harbor Craft

https://ww2.arb.ca.gov/our-work/programs/commercial-harbor-craft



# **Energy and Infrastructure**

- Zero-emission technology where possible
- Requires streamlined infrastructure build-out
- AB 2127: CEC to prepare infrastructure assessment
  - 5 million ZEVs by 2030
  - Reducing GHG 40% below 1990 by 2030
  - Including all vehicle categories (on-road and off-road)
- Significant investments being made in infrastructure
  - \$100 million annually through CEC's Clean Transportation Program
  - ~\$1 billion in authorized IOU transportation electrification (TE) infrastructure spending through 2023
  - Requesting almost another \$1 billion for future infrastructure programs







#### South Coast & San Joaquin Valley





## SIP & AB 617 Deadlines

#### **Ozone Attainment**

80 ppb standard in 2023

75 ppb standard in 2031

70 ppb standard in 2037

#### **PM2.5 Attainment**

24-hour 65  $\mu g/m3$  and Annual 15  $\mu g/m3$  standards in 2020

24-hour 35  $\mu$ g/m<sup>3</sup> standard in 2024

Annual 12 µg/m<sup>3</sup> standard in 2025

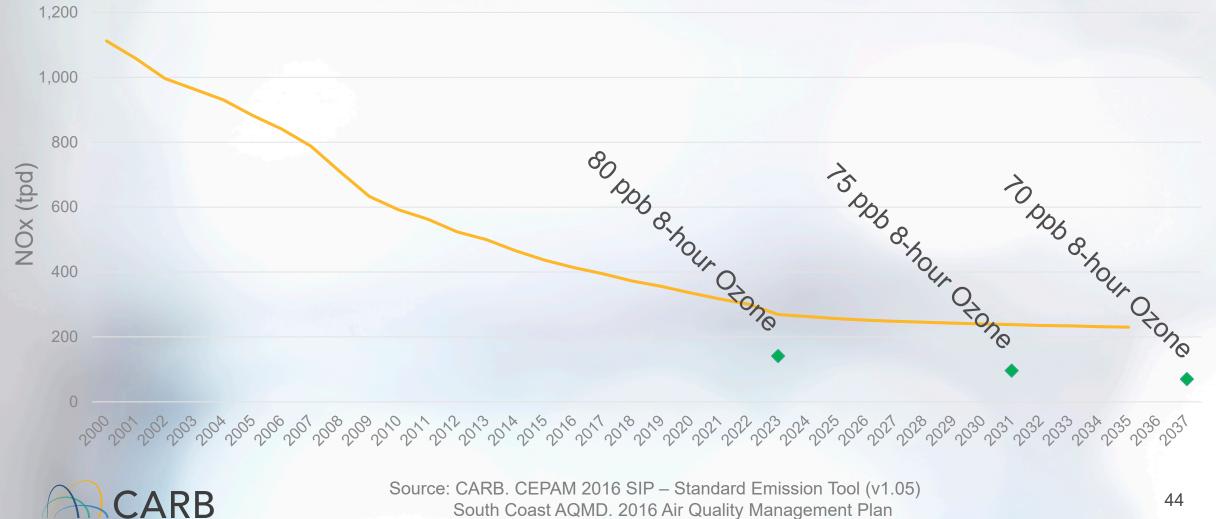
#### AB 617 Targets

Best Available Retrofit Control Technology (BARCT) on industrial sources by December 31, 2023

Community emission reduction goals in 2024 & 2025

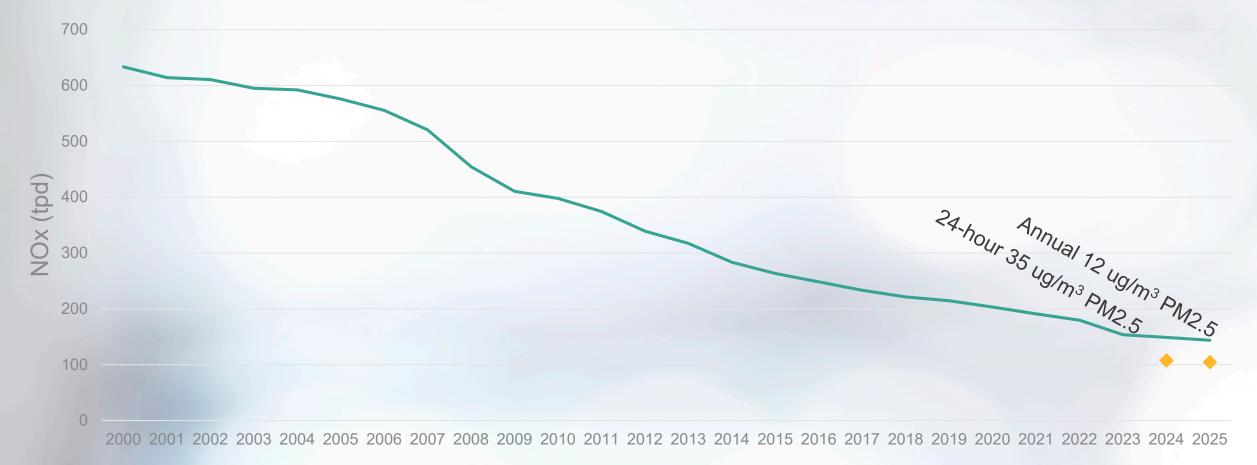


#### **NOx Reductions Needed in the** South Coast Air Basin for Attainment of Ozone Standards



South Coast AQMD. 2016 Air Quality Management Plan

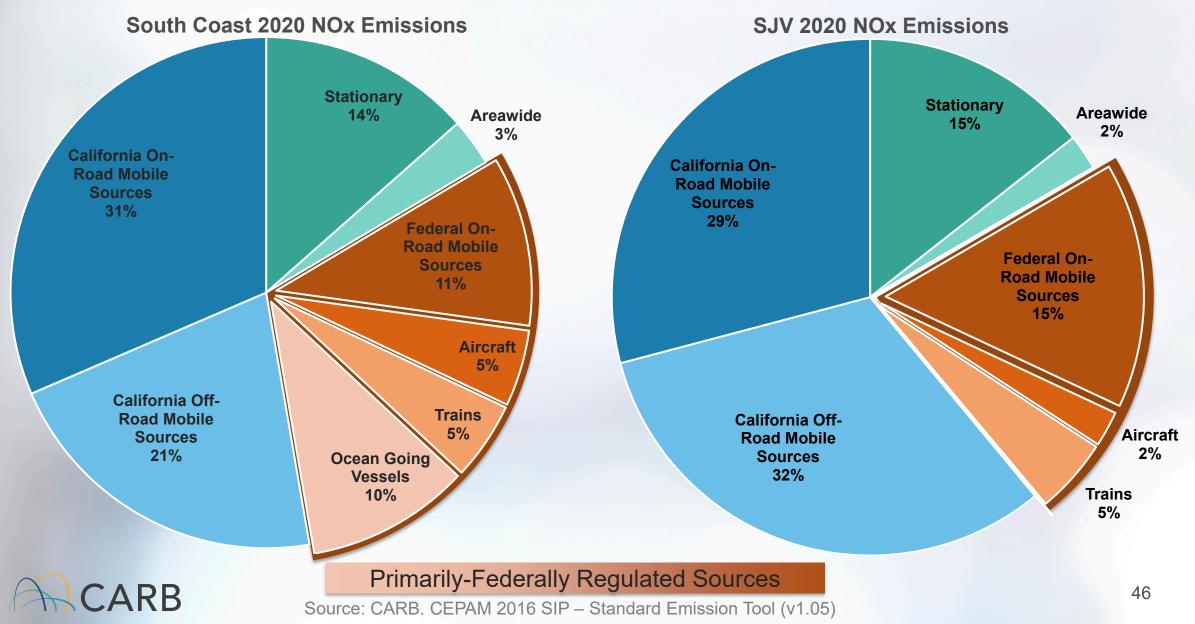
#### NOx Reductions Needed in the San Joaquin Valley for Attainment of PM2.5 Standards



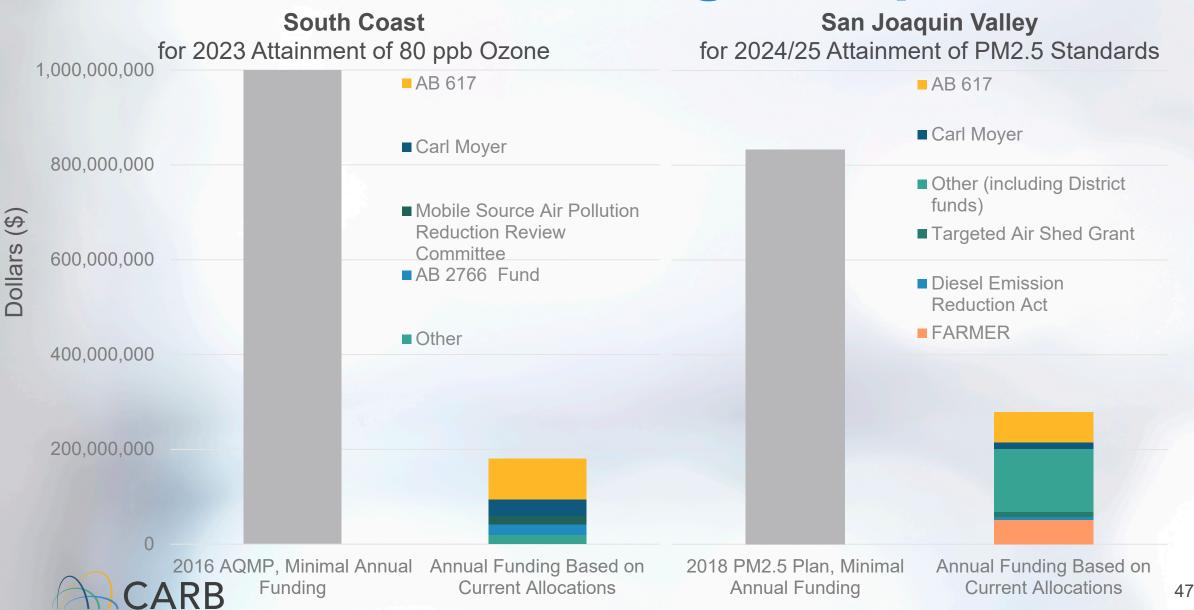


Source: CARB. CEPAM 2016 SIP – Standard Emission Tool (v1.05) San Joaquin Valley APCD. 2018 PM2.5 Plan

#### **Federal Action is Critical**



### **Near-Term Funding is Important**



# Meeting 2023-2025 SIP Needs

#### 2016 State SIP Strategy

**Innovative Clean Transit** 

Zero-Emission Airport Shuttle Bus

Heavy-Duty Inspection & Maintenance

Small Off-Road Engines

Ocean Going Vessels – At Berth

Low-Emission Diesel Requirement

Heavy-Duty Low-NOx Omnibus

Advanced Clean Truck Rule

**Transport Refrigeration Units** 

#### **New Programs / Concepts**



2024/

**Clean Miles Standard** 

Advanced Clean Trucks Fleet Rule

Locomotive Emission Reduction Measure

In-Use Off-Road Regulation Amendments

Commercial Harbor Craft Amendments

2023

2024/25

# Meeting 2031 SIP Needs

#### **2016 State SIP Strategy**

Advanced Clean Cars 2

**Zero-Emission Forklifts** 

Zero-Emission Cargo Handling Equipment

#### **New Programs / Concepts**

**Off-Road Diesel Standards** 

**Off-Road OBD** 

**Recreational Marine Boat Standards** 

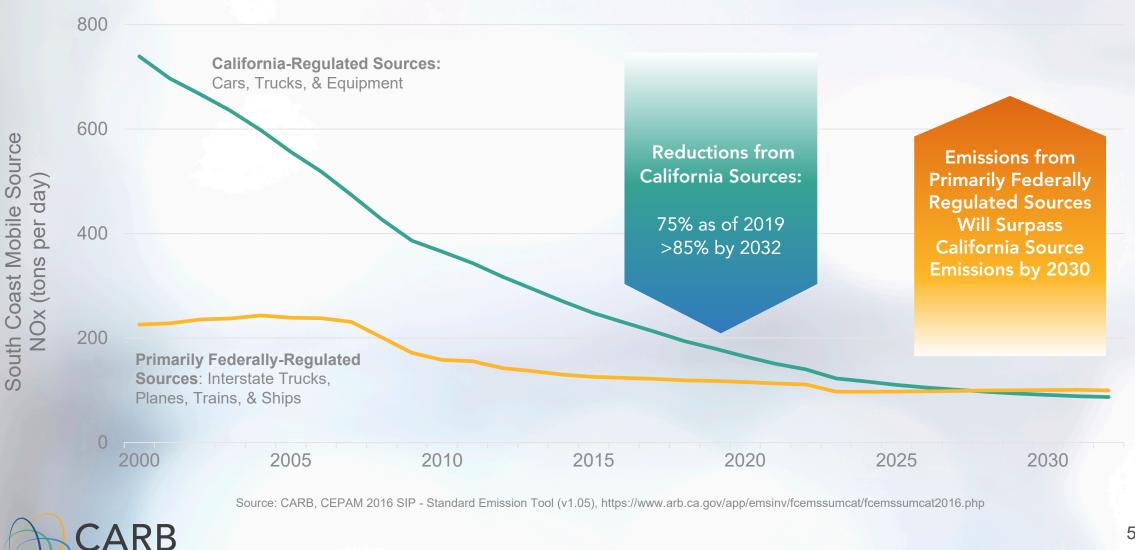


# Wrap-Up





#### **Federal Action is Increasingly Critical**



## **Increased Funding is Needed**

 South Coast and San Joaquin Valley's near-term ozone and PM2.5 attainment requires increases in incentive funding

• AB 617 funding is important to provide critical near-term reductions in impacted communities



## **CARB Continues to Push Forward**

- CARB continues to look for new control strategies in all mobile sectors
- New regulatory concepts have been identified
- Work will continue to develop concepts with ongoing public and stakeholder feedback



## **Next Steps**

Scenario Modeling	Ongoing
Informational Update to the Board	Mid 2020
Release Draft Document	Fall 2020
Board Consideration	Late 2020



### **Contact us!**

General information: Ariel Fideldy, <u>Ariel.Fideldy@arb.ca.gov</u>

- Scenario modeling
  - On-Road: Sara Forestieri, <u>Sara.Forestieri@arb.ca.gov</u>
  - Off-Road: Liang Liu, Liang.Liu@arb.ca.gov

https://ww2.arb.ca.gov/resources/documents/2020-mobile-source-strategy



#### **Questions?**

MSS@arb.ca.gov

https://ww2.arb.ca.gov/resources/documents/2020-mobile-source-strategy

