### JOINT COMMITTEE WORKSHOP

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#### BEFORE THE

# CALIFORNIA ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION

In the Matter of:

Preparation of the AB 1632 Nuclear )

Power Plant Assessment Report, 07-AB-1632

2008 Integrated Energy Policy )

Report Update, and the 2009 )

Integrated Energy Policy Report )

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

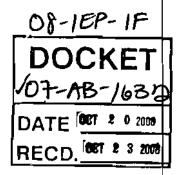
SACRAMENTO, CALIFORNIA

MONDAY, OCTOBER 20, 2008

9:00 A.M.

**ORIGINAL** 

Reported by: Ramona Tota Con Fact No. 150-07-001



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### COMMISSIONERS PRESENT

James D. Boyd, Vice Chair State Liaison Officer to the US Nuclear Regulatory Commission Associate Member, Electricity and Natural Gas Committee

ADVISORS PRESENT

Susan Brown

Laurie Ten Hope

STAFF and CEC CONTRACTORS PRESENT

Barbara Byron

Steven McClary, MRW & Associates

Suzanne Korosec

Donna Parrow

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### ALSO PRESENT

Fred Turner, Seismic Safety Commission

Gary L. Schoonyan, Southern California Edison

Pat Mullen, Pacific Gas and Electric Company

Scott Galati, Galati|Blek, representing Pacific Gas and Electric Company

Dr. Lloyd Cluff, Pacific Gas and Electric Company

Rochelle Becker, Alliance for Nuclear Responsibility

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1	PROCEEDINGS
2	9:05 a.m.
3	COMMISSIONER BOYD: Good morning,
4	everybody. Welcome. I would like to welcome all
5	of you to this morning's workshop. I think all of
6	you have seen the Notice. If you haven't you
7	probably wouldn't be here. You pretty well know
8	the purpose of the meeting. It is to receive
9	public comment on the draft report that is
10	entitled now, quote, An Assessment of California's
11	Nuclear Power Plants: AB 1632 Committee Report,
12	close quote.
13	I am Jim Boyd, Vice Chair of the
14	Commission, the State's liaison to the Nuclear
15	Regulatory Commission. Therefore I get to oversee
16	nuclear power and nuclear waste issues at the
17	Commission.
18	I am a member of the Electricity and
19	Natural Gas Committee, which is overseeing the AB
20	1632 assessment and the Committee responsible for
21	the production of today's report.
22	This workshop is a joint workshop by the
23	2008 Integrated Energy Policy Report Committee and
24	the Electricity and Natural Gas Committee.
25	However, the other members of those two

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1 committees, and there's only three out of four
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- 2 Commissioners because Commissioner Byron is both a
- 3 member of the -- in fact he's Chair of the
- 4 Electricity and Natural Gas Committee and of the
- 5 2008 Integrated Energy Policy Report Committee.
- 6 He and Chairman Pfannenstiel, who is the other
- 7 member of the Integrated Energy Policy Report
- 8 Committee, are both out of state. Leaving me the
- 9 sole responsibility for today's workshop.
- 10 To my left is my advisor Susan Brown.
- 11 To my right is Laurie Ten Hope, advisor for
- 12 Commissioner Byron, who is sitting in for him
- 13 today. And as I indicated he is the Presiding
- 14 Member of the Electricity and Natural Gas
- 15 Committee.
- 16 This is the third and final therefore of
- 17 the three public workshops that are being held on
- 18 the AB 1632 assessment. AB 1632 was authored by
- 19 Assemblyman Blakeslee, as we have noted in earlier
- 20 workshops. This is an important bill which
- 21 directs this Commission to assess the
- vulnerability of California's large baseload
- 23 plants to a major disruption from an earthquake or
- 24 plant aging.
- 25 And because of the definitions in the

bill as to what constitutes a large baseload 1 2 plant, of which there really are four in California, however, two of them operate at less 3 4 than 60 percent of their rated capacity, leaving 5 only two, the two nuclear plants that meet the 6 criteria of this legislation. Therefore they are the two that are being assessed as to their 8 vulnerability to major disruptions from both earthquakes and from plant aging. 10 These two plants, Diablo Canyon and San Onofre, provide 12 percent of California's 11 electricity generation. Therefore their 12 13 reliability as plants and their potential 14 vulnerability to a major disruption, as well as 15 the costs and impacts from the accumulating nuclear waste at these plants, are of concern to 16 the state and therefore to this Commission. 17 18 So today is an opportunity for

So today is an opportunity for stakeholders and members of the public to help provide comment on our draft AB 1632 Committee Report. As you recall the last workshop was on the consultant's report to the Committee. And the Committee has taken all public testimony, all submittals in the report, into consideration in drafting this report. Which will be submitted

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1 when we are complete, when we are finished with

- 2 it, to the Integrated Energy Policy Report
- 3 Committee and thus to the Commission. Which
- 4 intends to act on both by the deadline date for
- 5 the 2008 Integrated Energy Policy Report. Which
- 6 is next month, November of this year.
- 7 So we definitely look forward to your
- 8 comments today. There is a public comment period
- 9 that I believe closes in a couple more days. I'm
- 10 probably getting into some of Barbara's
- 11 presentation here. And therefore we will, of
- 12 course, take into account what we hear today from
- those in the room and anyone on the telephone.
- 14 This is available to people who phone in. And
- 15 finalize our report to the Commission.
- So with that I would like to begin the
- 17 proceeding with a presentation first by Suzanne
- 18 Korosec, who is Project Manager of the Integrated
- 19 Energy Policy Report. And then from Barbara
- 20 Byron, who is the Energy Commission's Project
- 21 Manager for the 1632 Assessment and our one and
- 22 only Senior Nuclear Policy Advisor. With Barbara
- 23 sitting at the table there is Steve McClary, who
- was the project leader for the consultant study
- 25 team that completed the AB 1632 Assessment for the

- 1 Commission. And I see members of his staff.
- 2 Barbara's overview will be followed by
- 3 comments from stakeholders and the public. And
- 4 with that I would like to introduce Suzanne. I
- 5 should ask if Commissioner Byron's representative
- 6 has any comments.
- 7 ADVISOR TEN HOPE: Just really quickly
- 8 that Commissioner Byron is very interested in this
- 9 proceeding and will be reviewing your comments.
- 10 And I will be sure to convey any comments here
- 11 today for his consideration. Thanks.
- 12 COMMISSIONER BOYD: Suzanne.
- MS. KOROSEC: All right. You very
- 14 generously characterized my comments as a
- 15 presentation although it is mainly just a
- logistical discussion. I see a lot of familiar
- faces so I probably don't need to go through this
- as much but it is part of the drill.
- 19 Restrooms are out the double doors to
- 20 your left. There is a snack room on the second
- 21 floor of the atrium under the white awning if you
- 22 want coffee or anything like that. And if there
- is an emergency please follow the staff as we
- 24 leave the building to the park across the street
- 25 and gather there and wait for the all-clear

- 1 signal.
- Today's workshop is being webcast. And
- 3 for parties who are listening in on the webcast
- 4 who wish to speak during the public comment period
- 5 the call-in number is 888-566-5914 and the
- 6 passcode is IEPR.
- 7 Before I turn things over to Barbara I
- 8 just want to make a quick comment about how this
- 9 proceeding works with the IEPR. As Commissioner
- Boyd said, AB 1632 requires us to adopt this
- assessment as part of the 2008 Integrated Energy
- 12 Policy Report. This analysis has been proceeding
- in a parallel track to the IEPR and the
- 14 preliminary findings from the Consultant Report
- were published in the draft version of the IEPR
- 16 that was released on September 25, which reflected
- 17 the information that we had as of that date.
- 18 The next final draft version of the IEPR
- that is scheduled to be released on November 3
- 20 will contain the recommendations that were from
- 21 the Committee draft as well reflect any comment
- 22 that is received here today. Both reports are
- 23 scheduled to be adopted by the full Energy
- 24 Commission at the November 19 Business Meeting.
- 25 And the final IEPR will include the final

1 recommendations based on, as I said, based on the

- 2 information that we get today from the Committee
- 3 Report. So with that I'll turn it over to
- 4 Barbara.
- 5 MS. BYRON: Good morning, Commissioner,
- 6 good morning to you all. Suzanne gave those
- 7 calling in the phone numbers but just in case you
- 8 missed it here is the number again and the
- 9 passcode if you want to provide comments during
- 10 the public comment period.
- 11 This morning before we get into the
- 12 public comment period, for those who may not be
- 13 familiar with, although most of the people here
- 14 look familiar, I am sure I am covering old ground.
- But I wanted to just give a little bit of
- 16 background on AB 1632 requirements. the process
- 17 that we followed in developing the Committee
- 18 Report. And then just to summarize some of the
- 19 key report recommendations before we get to our
- 20 public comment period.
- 21 As most of you know, AB 1632 requires
- 22 assessments of the potential impacts of a major
- disruption of large baseload plants. And the two
- 24 plants, Diablo Canyon and San Onofre, meet the
- 25 definition in AB 1632, which is baseload plants

over 1700 megawatts. So our report focused on these two plants.

These assessments will be adopted, as

Suzanne mentioned, as part of the 2008 IEPR.

And then subsequent updates will be provided in future IEPRs as new data on potential seismic hazards emerge.

The main, primary areas of assessments that were completed in this study were the plant vulnerability to a major disruption from a major seismic event or plant aging. The potential impacts of a disruption on reliability, public safety and the economy. And the costs and impacts of nuclear waste accumulation. As well as other major policy issues related to these plants.

The process that we followed in developing the Committee Report: First we began with a major study. The Committee Report draws upon this consultant study that was conducted by a multi-disciplinary team which was led by MRW & Associates. And as Commissioner Boyd introduced Steve McClary, he led this effort. It was an extraordinary effort and it was a very fine product and a very important study.

The public process that we followed

included three public workshops as well as written

comments from stakeholders and interested parties

3 on the draft reports.

1.3

In setting up this assessment we wanted to make sure it was an independent assessment. We provided detailed requests to the plant owners but the study team did not meet with the plant owners nor with interested parties in developing this assessment.

We also used or relied upon the assistance of a Seismic Vulnerability Advisory

Team. It consisted of senior technical experts from the California Seismic Safety Commission, the California Geologic Survey and the California Coastal Commission. And they provided periodic review during the seismic assessment. And we want to thank each of them for all of the time and effort they have put into this, in helping us with this assessment.

Now just a brief summary of some of the major recommendations that came out of the study. For seismic vulnerability the assessment determined that we know a lot more about the Diablo Canyon seismic hazard study. And one of the recommendations that came from the study was

1 that Southern California Edison should develop an

- 2 active seismic hazards research program for San
- 3 Onofre that is similar to PG&E's Long-Term Seismic
- 4 Program.
- 5 The report also recommends that the
- 6 Energy Commission should evaluate the degree to
- 7 which using three-dimensional seismic reflection
- 8 mapping at both plants should be pursued, if it is
- 9 found to be cost-effective.
- 10 Some additional recommendations related
- 11 to seismic vulnerability are that in future IEPRs
- 12 PG&E and Edison should provide: Updates on their
- 13 seismic research efforts, including tsunami hazard
- 14 assessment. Also an assessment of the degree to
- 15 which non-safety-related plant components comply
- 16 with current seismic standards.
- 17 An assessment of the seismic
- 18 vulnerability implications of the changing seismic
- 19 standards since Diablo Canyon and SONGS were
- designed and built in the 1970s and early 1980s.
- 21 And finally, an evaluation of the implications of
- the 2007 K-K earthquake in Japan for the
- 23 California plants.
- 24 With respect to plant aging. The report
- 25 recommends that California should consider

1 requiring an independent safety oversight

2 committee for San Onofre. This stemmed from the

3 observation that Diablo Canyon has an independent

4 safety committee and San Onofre has been

5 experiencing some problems with safety culture.

So the Committee Report thought it was important

to consider also requiring an independent safety

oversight committee for San Onofre.

The Energy Commission should continue to closely monitor NRC actions and review Diablo Canyon and San Onofre's performance. Commissioner Boyd is the State Liaison Officer to the Nuclear Regulatory Commission. And in that capacity the Energy Commission does monitor NRC actions with respect to California's plants and that effort should continue.

The report also recommends that the Energy Commission should monitor safety culture lapses at San Onofre and require Southern California Edison to report on the progress in developing and maintaining a strong safety culture at the plant.

With respect to impacts of a major disruption. The California ISO studies on aging power plants and once-through cooling should be

completed as soon as possible to determine whether
further studies on unplanned outages are needed.

1.3

The Energy Commission and the Public

Utilities Commission and CAISO should further

evaluate uncertainties of extended outages at

Diablo Canyon and San Onofre and identify needed

replacement resources.

With respect to economic, environmental and policy issues the report recommends that as part of the license renewable feasibility studies for Diablo Canyon and San Onofre that the Public Utilities Commission should require PG&E and Southern California Edison to study the local economic impacts of shutting the plants down compared with alternate uses of the site.

With respect to nuclear waste

accumulation. As part of the Public Utilities

Commission's decommissioning cost proceedings

utilities should provide estimates of the waste

disposal costs for low-level wastes and spent

nuclear fuel. Also their plans for storage,

transport and disposal of these wastes. And

finally, provide estimates of the amounts of waste

to be generated through a 20-year plant license

extension and through plant decommissioning.

1 With respect to power generation
2 options. The Committee report found that a more
3 detailed study of alternative power generation
4 options is needed to quantify the reliability,
5 economic and environmental impacts of replacement
6 power options. This study is being done under the
7 replacement power assessments by the utilities
8 with the Public Utilities Commission's guidance.

And finally with respect to license renewal the Committee Report recommends that the Energy Commission, with the Public Utilities

Commission, should develop a plan for reviewing the overall costs and benefits of nuclear plant license extensions. The scope of the evaluation and the criteria for the assessment.

In this review the Committee Report recommends that it include the plant safety culture and maintenance, waste management plans, seismic hazards, comparison with generation and transmission alternatives, and contingency plans for long-term outages.

And finally the schedule. Here are some important dates. The Consultant Report was released September 12. Our Draft Committee Report was released October 10. And the written comments

1 on the Committee Report, which we are reviewing

- today, are due October 22.
- 3 The Final Consultant Report is planned
- 4 to be released the end of this week, October 24.
- 5 And the Final Committee Report will be released
- 6 October 30. And as Commissioner Boyd mentioned,
- 7 the final findings and recommendations of this
- 8 Committee Report will be included in the 2008 IEPR
- 9 Update, with the Commission adoption on November
- 10 19. And now, Commissioner Boyd, for public
- 11 comments.
- 12 COMMISSIONER BOYD: Thank you, Barbara.
- 13 Just one comment. I am reminded, was reminded in
- 14 reviewing this report and your slides, the impacts
- 15 of major disruptions slide which makes reference
- to CAISO's studies on the aging power plants and
- once-through cooling needing to be completed as
- 18 soon as possible.
- 19 I just wanted to mention for the
- 20 audience's benefit that the Energy Commission has
- 21 been working with the CAISO and the State Water
- 22 Resources Control Board for quite some time on the
- 23 subject of once-through cooling. So while it gets
- 24 at our concerns about impacts of major
- disruptions, we get at that question for this

study through the work that the CAISO is doing on the impacts of once-through cooling on the system.

We have worked with them and the Water
Board on the work that they are doing on the
subject of once-through cooling because they are
under literally a mandate from the federal
government through the Clean Water Act Section
316b to look at the subject of once-through
cooling and its impact upon marine life.

issue that we have all been involved in for quite some time. And it does affect these plants just like it affects any coastal plant that is utilizing the concept of once-through cooling in the power plant. So I just wanted to mention that. That we are quite cognizant of how this hooks into multiple activities that are going on within the state and with the utilities and with other state agencies.

With that, any comments, questions here?

I am going to first call for public

comment -- Or for comment really, it's not the

public, per se. The California Seismic Safety

Commission, which is a sister agency that has -- I

want to thank them for the role that they have

1 played. They have been very active members of the

- 2 advisory committee on this project and we very
- 3 much appreciate that participation and their
- 4 steadfast and continuous participation in this
- 5 role.
- As a four-decade or better in California
- 7 state government I know it is more difficult than
- 8 people think to have state agencies consistently
- 9 work together on things. And I very much
- 10 appreciate how the Seismic Safety Commission has
- 11 been there with us through this whole process. So
- 12 welcome.
- MR. TURNER: Well thank you,
- 14 Commissioner Boyd. And good morning, Ms. Ten Hope
- 15 and Ms. Brown. I am Fred Turner from the staff of
- 16 the Seismic Safety Commission.
- 17 And we have written you a letter as of
- 18 last Friday with a number of recommendations. Our
- 19 Commissioners are offering to meet with you to
- 20 discuss the potential of developing more
- 21 comprehensive post-earthquake reliability goals
- for the energy system as your work progresses.
- So if you have any questions or concerns
- I'd be happy to accept them. I may not be able to
- answer any at this point but I will certainly

1 relay them back to our full commission. Thank

- 2 you.
- 3 COMMISSIONER BOYD: Well thank you. And
- 4 I have seen and read your letter. I appreciate
- 5 your comments. And we will take them into account
- 6 and probably take you up on your invitation to
- 7 discuss further the issue.
- 8 As indicated in the legislation, not
- 9 only is this topic to be considered through this
- 10 report in the 2008 Integrated Energy Policy Report
- 11 Update but the legislation also in effect requires
- that we continuously look at the subject through
- the Integrated Energy Policy Report process.
- 14 That process calls for -- The
- 15 legislation that set up that process calls for
- major reports every other year, it happened to be
- odd-numbered years, and updates in the even-
- 18 numbered years. This is an even-numbered year
- 19 report and just topics of particular interest in
- 20 the previous report or as suggested by, in this
- 21 case the Legislature, will be covered.
- 22 I guess it is a long way of saying that
- 23 the Integrated Energy Policy Report process
- provides a full-time, real-time venue for the
- 25 discussion of energy problems in California. And

since the legislation asked us to continue to look

- at this process we therefore have an open agenda,
- 3 an open door to always look at this process and
- 4 these processes.
- 5 And since I have been pulled back on to
- 6 the Integrated Energy Policy Report Committee
- 7 along with Commissioner Byron for the foreseeable
- 8 future, it certainly affords an easy transition
- 9 for me to continue with these subjects in that
- venue and also provides our two agencies an
- 11 opportunity just to have a continuous dialogue on
- 12 the subject as we continue to learn more and more
- about these issues with every given day.
- MR. TURNER: Well thank you.
- 15 COMMISSIONER BOYD: We appreciate your
- 16 participation and your availability. Look forward
- 17 to talking to you some more.
- Now going to, up forward the two
- 19 utilities who are subjected -- the subjects of
- this report as well as subjected to this report.
- 21 (Laughter)
- 22 COMMISSIONER BOYD: The opportunity to
- 23 say something if they would like. I do not have
- 24 blue cards for them but I would offer. I quess
- 25 last time I called on PG&E first so this time I'll

1 ask Edison. I don't have a blue card but I see

- 2 them in the audience. Would you like to say
- 3 anything on the subject? And we'll call on PG&E
- 4 second. How is that for putting you on the spot,
- 5 Gary?
- 6 MR. SCHOONYAN: Thank you, Commissioner
- Boyd. My comments will be very brief. We thank
- 8 you for the opportunity to comment and we will be
- 9 filing formal comments on the 22nd.
- 10 Most of the issues that appeared in the
- 11 recommendations also appeared in the Consultant
- 12 Report and we basically provided comments on that
- and I am not going to repeat those here.
- 14 The one new item, Item number 14. And
- 15 I'm sure maybe PG&E will probably get into that a
- little more. But I was reading the Seismic Safety
- 17 letter as well and they seemed to indicate that
- 18 there is a jurisdictional issue associated with
- 19 that particular recommendation. We have definite
- 20 concerns with regards to that recommendation to
- 21 re-rack the pools.
- 22 In closing, we do understand that there
- is a high likelihood that many of these
- 24 recommendations or some varying of them would be a
- 25 part of any sort of a license renewal. And we

1 will likely be seeking additional funding to the

- 2 extent that there are requirements to move forward
- 3 with some of these in the future, thank you.
- 4 COMMISSIONER BOYD: Thank you, Gary.
- 5 PG&E.
- 6 MR. MULLEN: Good morning, Commissioner
- 7 Boyd, staff and members of the public and other
- 8 participants. And thank you for the opportunity
- 9 to participate again today. My name is Pat Mullen
- 10 representing Pacific Gas and Electric Company. I
- 11 have been coordinating our team's effort on this
- 12 process for almost the past two years now, at
- 13 least a year and a half. I apologize we didn't
- 14 fill out blue cards since we were on the agenda
- but we certainly can at the end of this just to
- 16 have them in for the record.
- 17 COMMISSIONER BOYD: No, that's fine.
- 18 I'm just trained to reference blue cards.
- 19 MR. MULLEN: With me today to my right
- 20 is Scott Galati with Galati & Blek, whom you have
- 21 met before and has helped support us on this
- 22 effort. And also with us in the room today from
- 23 Pacific Gas and Electric Company are Mark Krausse,
- our Director of State Agency Relations, Lloyd
- 25 Cluff, Dr. Lloyd Cluff with our Geosciences

1 Department, and Jennifer Post and John Busterud

- 2 with PG&E's Legal Department Environmental Law
- 3 Group.
- 4 Our comments will be much shorter this
- 5 time than they were last time. We do have written
- 6 comments that we are working on and will be
- 7 providing on the 22nd which will be in much more
- 8 detail. But we wanted to give you at least a
- 9 general overview on some of the areas that PG&E
- 10 will be providing comments on and give you an
- opportunity if you have questions on what those
- 12 are to discuss them more today.
- 13 First of all I would like to again say
- 14 we appreciate the opportunity and have, in
- participating in this process. Clearly it is very
- important to the state when you look at the policy
- 17 issues related to planning for reliability issues
- and the state's power needs.
- 19 As we have gone through the
- 20 recommendations we found that some of those
- 21 recommendations very clearly are in line with that
- and in line with that charge for this Commission.
- But we also find some of them, for us at least,
- seem to go into areas that are in other
- 25 jurisdictional lines.

And that is one of the things as an 1 2 operator we want to obviously be very clear on. Understanding which agency has jurisdiction on 3 4 certain issues and make sure we are working 5 appropriately with those agencies and on those 6 areas. So we will be making comments on that. We think there's obviously a very, I 8 guess, clear linkage across agencies with both the CEC, the PUC as well as the NRC. But there's 10 areas in the recommendations that we can go into in more detail where we think those lines for us 11 are not as clear as they should be and we will be 12 1.3 providing comments relative to that. 14 We also think that -- actually to make 15 it clear. Our comments will be in three main areas, which will be three categories or grouped 16 in such. And one is, as I mentioned, those lines 17 18 of jurisdictional areas and issues. Also the purpose and role of the feasibility study as it 19 20 relates to the NRC, the PUC and the CEC. And then 21 finally the difference or differences between 22 license renewal and that process and our ongoing

25 And by that I mean there are a number of

operational obligations as an operator of a

nuclear facility as well as our performance.

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1 areas where the recommendations reference or make

- specific recommendations for license renewal. And
- 3 in our view, there are obligations in some of
- 4 those, many of those areas that we are required to
- 5 meet on an ongoing basis, irrespective of license
- 6 renewal.
- 7 Whether the plant operates for another
- 8 two weeks or another two decades, things like
- 9 seismic safety, operational safety, safety
- 10 culture. Performance in those areas is paramount
- and first and foremost, regardless of how long the
- 12 plant will continue to operate. Some of those
- 13 things we think might be unduly tied to a license
- 14 renewal effort when in fact those are ongoing
- obligations that we carry with us every day.
- And then some areas on seismic and
- 17 tsunami hazards. Dr. Cluff will provide a little
- 18 update on some of the work that he and his
- 19 department are doing on ongoing studies and give
- 20 you a little insight to what we see relative to
- 21 some of those and how they relate to some of the
- 22 direction of the seismic areas in the
- 23 recommendations.
- 24 One thing I did want to comment on that
- was mentioned by Mrs. Byron in summarizing the

1 recommendations. On one of them that I believe

- referred to, and I'm probably going to get the
- 3 term wrong, seismic mapping, if you will. It had
- 4 a clause in it that said, if found to be cost-
- 5 effective.
- 6 And the reason I raise that is because
- 7 this has been a very robust effort over the past
- 8 18 months. All of the parties have spent a
- 9 considerable good effort, time and thoughtful work
- on this project. A number of the areas
- 11 recommended things that may or may not be cost-
- 12 effective, or at least funded. And we do think
- 13 that does need to be, for our ratepayers and our
- 14 customers, and all the customers in the state,
- 15 also a consideration.
- And I throw that up. To be more
- 17 specific: There may be things where it would cost
- 18 more to study them than actually repair or replace
- 19 them. When you look at certainly some things like
- 20 non-safety-related systems, poles, switch gear.
- 21 That's the type of business that we do and repair
- and address on an ongoing basis day in and day
- out. And some of the recommendations seem to
- 24 imply additional study in areas where we think it
- 25 may be helpful but in other areas we think it may

not be warranted or may not be cost-effective. So

- we will provide comments on that as well.
- 3 With that I would like to turn it over
- 4 to Scott Galati who will walk through some of the
- 5 specific recommendations and provide you some
- 6 comments relative to each of those.
- 7 MR. GALATI: Thank you. First I want to
- 8 say I am going to group them into sort of
- 9 categories. And we will be providing very
- 10 specific, even some redline strikeout for your
- 11 consideration, or some language changes, in our
- 12 written comments on Wednesday.
- 13 The first set of recommendations clearly
- 14 apply to seismic. And one of the things we said
- in the Draft Consultant Report comments and in the
- 16 workshop here and we wanted to emphasize is we are
- 17 certainly committed to additional study. And we
- do have a long-term seismic program that we will
- 19 be undertaking. And you heard Dr. Cluff talk very
- 20 much about our commitment to that.
- 21 But there seems to be, at least if not a
- 22 stated intent, there seems to be something
- 23 underlying many of these recommendations as if
- there is something unique and strange that is
- 25 going to be found about the Diablo site that

1 increases the risk. We actually think it is

- 2 probably the other way around.
- 3 With that in mind I would just like to
- 4 -- We are not against expanding our knowledge
- 5 base. We have continually showed our effort in
- 6 expanding our knowledge base and will continue to
- 7 do so. But we didn't want to have either the
- 8 Committee Report or the Consultant Report leave
- 9 the impression that something large and unexpected
- 10 could be identified that would change the basis of
- 11 the plant's design.
- 12 I am going to give you a couple of
- 13 examples of where we think the recommendations
- 14 give that impression. Specifically Recommendation
- 2. Recommendation 2 talks about doing some
- 16 additional study. And it is to resolve
- 17 uncertainties surrounding the seismic hazard at
- 18 Diablo Canyon. We would like to see that phrase
- 19 removed. We are not sure why we are doing these
- 20 studies. I think what we are doing is updating
- 21 information with the latest techniques possible.
- 22 Similarly Recommendation 4 should be
- 23 modified. For a bit of a different reason that I
- 24 want to explain. As Mr. Mullen discussed, there
- 25 are certain things that we continue to do, and

1 will continue to do, as long as the plant is

- 2 operational. And they are not connected to
- 3 license renewal. And so, for example, in
- 4 Recommendation 4 we talk about doing additional
- 5 studies, but in order to support the license
- 6 renewal feasibility study. We think that is the
- 7 wrong emphasis.
- 8 We are going to continue to do these
- 9 studies but we don't think that we are doing them
- for license renewal. And we don't think that the
- 11 recommendation should tie or be associated with
- 12 the license renewal feasibility study.
- And Dr. Cluff could explain more
- 14 eloquently than me that these studies that we are
- doing as part of our long-term seismic program, we
- don't have a problem sharing as part of the IEPR,
- 17 the results of those studies. But to have them
- 18 linked to license renewal as if that is an issue
- 19 that is solely associated with license renewal, we
- think that that's misplaced.
- 21 We also wanted to encourage you to, or
- 22 at least to convey to you that Recommendations 10
- 23 through 13, which talk about, again, some studies
- 24 to support license renewal. We just wanted to
- 25 make sure that you understood that we are doing

1 those studies as part of our plant betterment

study. And we believe that will be part of our

3 cost-effectiveness and ratepayer benefit

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4 application which will be filed with the PUC.

5 We do concur in Recommendation 14 that 6 that should be deleted with the Seismic Safety Commission. We do believe that that is an area in 8 which the Energy Commission may have crossed into, clearly has crossed into NRC jurisdiction. In our 10 comments we will provide you some substantive reasons beyond that as well in addition to the 11 jurisdictional argument. And there are some 12 13 constraints and there are some real reasons why

you would not do, why you would not re-rack as recommended. So we will certainly provide those in our recommendations. But our primary objection at this point is it is a jurisdictional one.

Similar to the Recommendations above, 1 through 9, Recommendation 16 we believe as well directs the study or this ongoing work to be linked or part of renewal. We don't believe that that is an appropriate link as well. For example, the adequacy of access roads. That's something that we are continuing to maintain. That's something that we are continuing to study. And it

is something that we should be doing as part of our ongoing operational efforts. So whether or not PG&E makes the decision to seek renewal, this

4 is absolutely something that is important to the

5 ongoing operations of Diablo Canyon and that we

6 are doing.

We also believe that Recommendations 21 and 23, that they are not necessary. That the alternative uses are going to be considered in the renewal process. And as we understand it the renewal process, which takes place at the NRC, will look at that. And that the CPUC's process in its general rate making will look at alternatives generation strategies and how PG&E should round out its portfolio. That applies to Recommendation 24 as well.

Recommendation 25 lists several things that the Energy Commission is interested in, many of which are already being taken care of in other processes. For example, the seismic hazard assessment. This is -- Number one, it's ongoing, and number two, we believe it will be part of the license renewal process.

The evaluation on alternative generation resources. We believe that that is an ongoing

1 effort that is handled by the CPUC long-term

- 2 procurement process. The same thing with the
- 3 reliability and contingency plans in the event of
- 4 prolonged outages. We believe that the
- 5 appropriate forum for that is well and invite the
- 6 Energy Commission to participate in the long-term
- 7 procurement process.
- Now I know that we just went through a
- 9 lot of the recommendations and had some comments
- 10 for you and in areas where we disagree. We wanted
- 11 to make sure that the Energy Commission
- 12 understands that PG&E is committed. And I think
- 13 it has been shown, I think the Draft Consultant
- 14 Report, and hopefully will reflect it as well, is
- 15 committed to safety at Diablo Canyon, is committed
- 16 to understanding and responding to new information
- on the seismic as well as tsunami, and will
- 18 continue to do so, whether or not it seeks
- 19 renewal.
- 20 So I think at this time we will call
- 21 Dr. Cluff up to describe a little bit more on the
- 22 ongoing seismic plans.
- 23 COMMISSIONER BOYD: Okay, thank you. I
- 24 will have some comments but I will wait until you
- 25 are all finished.

DR. CLUFF: Thank you, Commissioner Boyd
and Commission staff. I am Lloyd Cluff, Director
of the Geosciences Department for PG&E and have
been involved in managing the long-term seismic
program from its initiation to continuing studies

6 today.

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One point that I mentioned the last time we had a workshop here was that PG&E is the only nuclear power plant in the world that has done a full seismic hazard PRA. Like a lot of other plants have done a not-so-extensive one and we are the benchmark that not only the Nuclear Regulatory Commission but the IAEA and other regulatory agencies around the world refer to our study.

One of the concerns that we have, and I particularly, in the Consultant's Report and in the Commission's recent draft report is kind of a subliminal trend to indicate that the seismic hazard will increase, that motions might be amplified and everything else. And while theoretically that is possible, I just want to share with you an example from the Nuclear Regulatory Commission's review that required the long-term seismic program.

Where one of the main reasons they

1 required the long-term seismic study was Diablo

- 2 Canyon sits within a few kilometers of a big
- 3 fault. So what is called the near-source ground
- 4 motion is very critical. In other words,
- 5 earthquakes close to the fault where Diablo Canyon
- and also SONGS is located, in the near-field, the
- 7 near-source area. At the time the NRC required us
- 8 to do the study there were only four records of
- 9 ground motion recordings within 20 miles of big
- 10 active faults. So there was a lack of data.
- 11 Well now there's hundreds if not
- 12 thousands of records that are much closer. And
- 13 within even a few kilometers there's hundreds of
- 14 records where we now know what the ground motion
- is in the near-source area. I'll just give two
- 16 quick examples.
- 17 The Denali earthquake in Alaska, the
- 18 ground motion recording within three kilometers
- 19 from a magnitude 7.9 earthquake. We fully
- 20 expected that to be up around 1G and it was .34G.
- 21 A third of what all the models would have
- 22 predicted it would be. That was because back in
- the days before we knew we were very conservative
- in our assumptions and we added a lot of
- conservatism, scaling from smaller earthquakes

1 where we had large ground motions to bigger

- earthquakes. And it doesn't necessarily mean they
- 3 literally scale to much greater motions.
- 4 The same thing happened from the records
- 5 from Turkey. The near-source records were half as
- 6 high or a third as high as what one would have
- 7 assumed. So our predicted motions in the
- 8 professional practice predicted motions for large
- 9 earthquakes in the near-source area has been way
- 10 over-estimated.
- Now we, PG&E, the Seismic Safety
- 12 Commission and the Energy Commission jointly got
- 13 together back in about -- this began in about 1998
- 14 when we established the Pacific Earthquake
- 15 Engineering Research Center. And then Caltrans
- joined the program, it's called the Lifelines part
- of that center. And we were able to get the
- 18 Energy Commission to co-fund projects to look at
- 19 some of these near-source motions.
- 20 Out of that came the results of what is
- 21 called the NGA, new ground motion attenuation
- 22 result. And in the frequency band that we worry
- about for power block structures, for all the
- 24 safety structures, the hazard will probably --
- 25 once that is all finished and we have finished our

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1 update -- will be reduced significantly.
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- 2 Therefore our seismic safety margin will improve.
- Now I can't give you any exact numbers
- 4 because we aren't finished yet. But I know for
- 5 certain that's where these are headed. And this
- 6 will be both good for the seismic margins at
- 7 Diablo Canyon and at SONGS. If you have any
- 8 questions I'd be pleased to answer them.
- 9 COMMISSIONER BOYD: Well thank you for
- 10 that information. You just kind of confirmed with
- some factual information my long held concerns
- about modeling in general. But it is nice to know
- 13 that sometimes we have modeled on the conservative
- 14 side.
- 15 DR. CLUFF: That is always a good place
- 16 to be.
- 17 COMMISSIONER BOYD: Right. Rather than
- 18 the opposite. Particularly as it relates to
- something like this and particularly as it relates
- 20 to something in our state.
- 21 So I appreciate that information. We
- 22 will take that into account as we look at the
- final drafting of our report. We are not trying
- to raise anybody's fears. Maybe we err on the
- 25 side of knowing that the more you study the more

1 you learn you don't know about things. I guess we

- 2 just continue to have that kind of concern about
- 3 activities.
- 4 But I really appreciate what you have
- 5 done in this area. I do want to commend you for
- 6 the benchmarking that you have done. I know just
- 7 enough about earthquakes to be dangerous, having
- 8 spent eight years of my life a long time ago
- 9 involved with the construction of the State Water
- 10 Project. I learned more about seismology than I
- 11 ever thought I would. So I appreciate the work
- that you have done and that your agency has done.
- I don't think I have any more questions
- about your work. I commend you to keep up the
- good work and we will try to recognize that.
- DR. CLUFF: I would like to acknowledge
- 17 the Seismic Safety Commission's report. They
- handed me a copy this morning and I quickly looked
- 19 through it and I agree with all of their comments.
- 20 COMMISSIONER BOYD: Okay. In my final
- 21 question I was going to ask all of you. But now
- 22 that you have referenced their report, number one,
- you have answered one of my questions. Have you
- 24 been afforded the opportunity to take a look at
- 25 this? Because as I read through it, while it was

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1 cited that -- there was an area where PG&E agrees
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- 2 with the recommendation that we lack jurisdiction.
- 3 As I read the document there is a lot of
- 4 concern on their part for the subject of
- 5 seismicity, tsunamis and what have you. I am glad
- 6 to hear you say you have seen their work and
- 7 basically agree with it. It will help us in our
- 8 confidence about the final words we put in our
- 9 report.
- 10 DR. CLUFF: We will be reading it as a
- group, our team, and referring to this formally in
- 12 writing. But based on my quick reading I am very
- 13 pleased with their comments.
- 14 COMMISSIONER BOYD: Thank you.
- DR. CLUFF: Thank you.
- 16 COMMISSIONER BOYD: Did you have any
- 17 other comments?
- 18 MR. MULLEN: No other comments to add
- 19 other than any of us that are here today from our
- 20 team and Scott or myself are more than happy to
- 21 answer any questions you may have.
- 22 COMMISSIONER BOYD: Okay. I have a
- couple of comments and maybe in the form of a
- 24 question. I think first I want to thank you for
- 25 your extensive efforts to participate in our

1 process. Two workshops. You have been here in

2 force with a potpourri of expertise on the subject

and we much appreciate that. We have learned a

4 lot about what PG&E has done and is doing.

Many of your comments were relative to what is ongoing and not really specifically tied to relicensing. I think we were looking for avenues where we had some ongoing access to issues or an ability to influence the future conduct of state agencies. Which is perhaps why we have looked at the potential for relicensing as an

avenue to see that our concerns are addressed.

I am pleased to hear you talk about the number of ongoing activities and what I take as a commitment to continue to have these activities as ongoing. I am pleased with your reference to the Integrated Energy Policy Report or IEPR process as a process, a venue, a forum for your reporting to us on those kinds of activities, in lieu as you say, of us having to tie them to the relicensing process.

I know we will take this into consideration. Commissioner Byron and I have talked about this a lot as we discussed the preparation of this report. And our role in

1 relicensing vis-...-vis the NRC and our interactions

- 2 with the CPUC and their responsibilities should
- 3 there be relicensing activities by either of the
- 4 utilities in this arena. So we will look to your
- 5 words and look at this as we finalize, and if need
- 6 be, make changes to this report.
- 7 Mr. Galati made reference to
- 8 Recommendations 10 through 13 in your general
- 9 sweeping, not tied to relicensing but tied to
- 10 ongoing. But 10 to 13 I note are all tied to the
- 11 IEPR process as a vehicle for us getting that kind
- 12 of information. So you have just corroborated and
- 13 underscored our desire to have that process and
- 14 that venue as one where we can continue to talk
- 15 about these issues as we learn more about these
- issues based on events that occur throughout the
- world, or don't occur.
- 18 And I think I almost prefer the don't
- 19 occur. Certainly not in California. But
- 20 nonetheless as science learns more we need to know
- 21 the implications and ramifications of that
- 22 knowledge on the operation of these two critical
- but highly different kinds of power plants. So
- 24 with that I thank you for your testimony and I
- look forward to seeing your written comments.

1	MR.	MULLEN:	Thank	you,	Commissioner.
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- 2 And I would just like to respond quickly by saying
- 3 I appreciate your comments. I think this effort
- 4 has been very beneficial in allowing us additional
- 5 opportunities to share some of our information
- 6 with the Commission. And I think that really gets
- 7 to that point of working through the IEPR and some
- 8 of those existing processes where we can really
- 9 help. And we will continue to be available to
- support and show up and work at those to help
- 11 share that information.
- 12 I think that can go a long way to
- 13 helping the Commission, and its staff in general,
- 14 understand the operations at the plant and what we
- 15 are doing down there. And overall I think that's
- a benefit to the state as well as the public in
- 17 California. So we look forward to that.
- 18 COMMISSIONER BOYD: Thank you.
- MR. MULLEN: Thank you.
- 20 COMMISSIONER BOYD: I look forward to
- 21 both utilities participating with us in that
- 22 framework.
- MR. MULLEN: Thank you.
- MR. GALATI: Thank you.
- 25 COMMISSIONER BOYD: Okay, turning to a

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1 blue card. And then if there are any people on
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- 2 the phone we will get to them as soon as we get
- 3 through -- I just have one blue card and that's
- 4 Rochelle, Rochelle Becker.
- 5 MS. BECKER: Good morning, thank you for
- 6 having me.
- 7 COMMISSIONER BOYD: Thank you for being
- 8 here, regularly.
- 9 MS. BECKER: Regularly, right.
- 10 COMMISSIONER BOYD: Down through time.
- 11 MS. BECKER: I am Rochelle Becker and I
- am the Executive Director for the Alliance for
- 13 Nuclear Responsibility and the Vice Chair of the
- 14 Sierra Club's Radiation Committee. And I'm sorry,
- I have to read my notes because I am too tired to
- try to remember them.
- 17 The Alliance for Nuclear Responsibility
- 18 and the organizations who have joined us in our
- 19 comments would like to thank the California Energy
- 20 Commission and Assemblyman Blakeslee for this
- 21 groundbreaking effort to identify costs, benefits
- 22 and risks of reliance on aging nuclear reactors
- that could impact the reliability of our state's
- 24 nuclear plants. As the Alliance works close with
- 25 reactor communities nationwide I can tell you that

1 we are the envy of many who would have loved to

- 2 have had this information in advance of their
- 3 applications for license renewal.
- 4 While time constraints have been
- 5 exceedingly difficult for non-government
- 6 organizations with limited resources to fully
- 7 respond to all the information the CEC has
- gathered, and even SCE asked for additional time,
- 9 we find this report to be extremely valuable as a
- 10 roadmap for responsible energy planning, both in
- 11 California and nationwide.
- 12 The Alliance noted in our third reading
- of the CEC's comments that there appears to be one
- 14 missing component related to safety culture that
- 15 has negatively impacted ratepayers and taxpayers.
- 16 That missing piece is the safety culture of the
- 17 Nuclear Regulatory Commission.
- 18 Examples exist in many states, but most
- 19 recently and notably are the NRC's failure to act
- 20 in Ohio and Vermont. The CEC report mentions the
- 21 problems at Davis-Besse and Vermont Yankee, but
- fails to identify the NRC's culpability in both
- events. The NRC was aware of severe degradation
- in reactor vessel heads at Davis-Besse and the
- 25 deteriorating condition of cooling towers at

1 Vermont Yankee, yet failed to fully investigate

these problems in time to prevent a near-miss in

3 Ohio and a collapse in Vermont.

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The NRC's hesitation to halt operations and fully and independently investigate these obvious problems proved costly to ratepayers and taxpayers and further eroded public confidence in the agency. Currently the NRC has ignored their own Office of Investigation's recommendations in the relicensing proceedings at the Oyster Point plant in New Jersey. Excuse me, the relicensing case.

The burden of the NRC's failure resulted in additional costs to ratepayers and taxpayers and even in fines to the utilities. In today's atmosphere of financial uncertainty, California, the Alliance for nuclear responsibility, and those who have joined in our comments request that the CEC closely monitor the NRC's safety culture issue. In addition, we ask that California work with oversight committees in Congress to ensure our state will not be burdened with costs that could have been prevented by the NRC fully adhering to its policies, rules and regulations and the recommendations of its Office of Inspector

Т	General.
2	Again thank you for this unprecedented
3	roadmap to responsible energy planning. Our full
4	comments will be filed on October 22. Thank you.
5	COMMISSIONER BOYD: Thank you very much.
6	Do we have anyone else in the audience here who
7	would like to speak before I ask if there is
8	anyone on the phone?
9	I'll ask. Is there? There is no one on
10	the phone, other than, I believe, Assemblyman
11	Blakeslee.
12	Okay. Well, I'm informed there is no
13	one on the phone. And I am informed that Senator
14	Blakeslee has no comments that he chooses to make
15	at this time.
16	This is going to be a world record,
17	short workshop. The floor is open if anyone would
18	like to say anything. If not, I thank you all and
19	look forward to your final comments and look
20	forward to finalizing this report. Thank you all
21	for your participation.
22	(Whereupon, at 10:03 a.m., the Joint
23	Committee Workshop was adjourned.)
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## CERTIFICATE OF REPORTER

I, RAMONA COTA, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Joint Committee Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said workshop, nor in any way interested in outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 21st day of October, 2008.

PAMONA COTA