

JOINT COMMITTEE WORKSHOP
BEFORE THE
CALIFORNIA ENERGY RESOURCES CONSERVATION
AND DEVELOPMENT COMMISSION

In the Matter of:)	
)	
Preparation of the 2008)	Docket No.
Integrated Energy Policy Report)	08-IEP-1B
Update and the 2009 Integrated)	
Energy Policy Report)	
_____)	

CALIFORNIA ENERGY COMMISSION
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COMMISSIONERS PRESENT

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Energy Policy Report Committee

Jackalyne Pfannenstiel, Associate Member,
Integrated Energy Policy Report Committee

Karen Douglas, Presiding Member, Renewables
Committee

ADVISORS PRESENT

Panama Bartholomy

Laurie Ten Hope

Tim Tutt

STAFF and CONTRACTORS PRESENT

Jim Bartridge

Pam Doughman (via telephone)

Suzanne Korosec

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ALSO PRESENT

Steve Sorey, Sacramento Municipal Utility District

Mukhles Bhuiyan, Los Angeles Department of Water
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Juan Carlos Sandoval, Imperial Irrigation District

Randy Baysinger, Turlock Irrigation District

Laura Manz, California Independent System Operator

Karen Edson, California Independent System
Operator

Roy Kuga, Pacific Gas and Electric Company

Edward Cazalet, PhD, MegaWatt Storage Farms, Inc.

C. Anthony Braun, Braun Blaising McLaughlin
on behalf of California Municipal Utilities
Association

Manuel Alvarez, Southern California Edison

Victor Kruger, San Diego Gas and Electric

Steven Kelly, Independent Energy Producers
Association

Craig Lewis, GreenVolts

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Nancy Rader, California Wind Energy Association

Jeffery D. Harris, Ellison Schneider & Harris
on behalf of Bright Source Energy

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Commission

Arthur O'Donnell, Center for Resource Solutions
(via telephone)

Joseph Langenberg, Central California Power (via
telephone)

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P R O C E E D I N G S

1:07 p.m.

PRESIDING MEMBER BYRON: Good afternoon, everyone, and thank you for being here. Welcome to a Joint Committee Workshop of the Integrated Energy Policy Report Committee and the Renewable Committee.

I'm Jeff Byron. And to my left is the Associate Member of the IEPR Committee, and that is our Chairman Pfannenstiel. And to my right is a member of the Renewables Committee, Chairman Douglas. Further to my left is Chairman Pfannenstiel's Advisor, Tim Tutt. All the way to the left is Panama Bartholomy, Commissioner Douglas' Advisor. And I can't see her but my Advisor, Laurie, is to my right. Laurie Ten Hope.

If it is okay, Suzanne, I was just going to introduce just a couple of things before I turn it over to you.

This is a Committee Workshop that really is the follow-on of three earlier staff workshops that were conducted on this subject. And I just want to reiterate what we are doing here. The goal of this workshop is to determine what analysis is needed to identify and evaluate the

1 major hurdles for obtaining higher levels of
2 renewables in California.

3 Suzanne is going to take us through
4 those earlier workshops and what they covered.
5 But we have identified this in the IEPR Committee
6 as an extremely important topic on how the 2020
7 electricity system needs to be restructured to
8 accommodate higher levels of renewables.

9 And this is going to continue to become
10 a more important topic, I think, as we move
11 forward. I just learned this morning that one of
12 my fellow Commissioners participated in a press
13 conference on this topic and hopefully she will
14 say something about it in a moment.

15 But we are going to be here for the
16 afternoon and consolidate a lot of the information
17 that we have picked up in previous workshops. I
18 have a number of public comment cards already and
19 we look forward to input from old friends and
20 others here. I also notice we have a former
21 member of the ISO Board here that will speak
22 later, Mr. Cazalet.

23 I turn to my fellow Commissioners and
24 see if they would like to say anything as well.

25 ASSOCIATE MEMBER PFANNENSTIEL: Thanks

1 Jeff. I'm glad people are here to help us with
2 this thorny issue. As everybody here I think
3 knows, the Energy Commission has several times in
4 the past advocated for 33 percent RPS. And every
5 time we do so we get some push-back about can it
6 be done, should it be done, what is needed.

7 So in the IEPR process we have finally
8 decided that we just needed to hear from people
9 very directly, what are the problems. And the
10 three that we have held prior workshops on were
11 system integration, technology development and
12 transmission. So we will clearly spend time today
13 on all of these.

14 But I am going to urge people to come in
15 with a mind set that the Energy Commission really
16 believes that we not only should but can get to 33
17 percent renewables. And so we are left at this
18 point interested in identifying the barriers and
19 identifying how to overcome to barriers. And
20 whether it is a technology development next step
21 or, in fact, is it legislation? What do we need
22 to overcome each one of the obstacles that people
23 have put in the way.

24 It looks like an interesting afternoon.
25 I hope people don't have dinner plans because it

1 may go long.

2 PRESIDING MEMBER BYRON: I do.

3 COMMISSIONER DOUGLAS: Good afternoon.

4 Again, I am Commissioner Douglas. I am the
5 Presiding Member of the Renewables Committee. I
6 am very happy to be here at this Joint IEPR and
7 Renewables Committee Workshop on achieving higher
8 levels of renewable energy.

9 I am happy to see so many people here.
10 Pleased that we are able to be joined by CPUC and
11 ISO staff and representatives from utilities and
12 other stakeholders.

13 As Commissioner Byron mentioned, I was
14 asked by the Governor's Office to attend a press
15 conference this morning on 33 percent renewables
16 and did so. As I said there and I will repeat
17 here for the benefit of this audience, the goal of
18 the administration is to achieve at least 33
19 percent of the state's electricity from renewable
20 sources by 2020. And the issue for us at this
21 point is, how do we do it and how do we do it in a
22 way that makes sense.

23 It is not enough to just raise the
24 number in the statute, although it is an important
25 step to raise the number in the statute. We need

1 to develop, working with stakeholders and other
2 government agencies, we need to develop the
3 appropriate package of policy reforms that will
4 help us get on track and stay on track for meeting
5 these targets, while meeting our other very
6 important goals in the electricity sector, such as
7 delivering reliable and affordable power to
8 Californians.

9 So I am very pleased to be here and very
10 much look forward to hearing from the speakers and
11 also from the public. Thank you.

12 PRESIDING MEMBER BYRON: Thank you,
13 Commissioners.

14 Ms. Korosec, I turn this over to your
15 capable hands. Perform your magic, please.

16 MS. KOROSEC: Well, gosh, don't raise
17 expectations too high please. I am Suzanne
18 Korosec, I am leading the IEPR effort this cycle.

19 Just a few housekeeping items before we
20 get started. For those of you who have not been
21 in the building before, the restrooms are out the
22 double doors and to your left. There is a snack
23 room on the second floor of the atrium under the
24 white awning. And if we do have an emergency and
25 have to evacuate the building please follow the

1 staff out the door to the park across the street
2 and we will wait for the all-clear signal.

3 Today's workshop is being webcast. And
4 for those who are listening in who may wish to
5 speak during the public comment period the number
6 is 888-566-5914 and the passcode is I-E-P-R.

7 So today I am going to be summarizing
8 the presentations and discussions from the three
9 staff workshops that were held on this topic as
10 well as the written comments that we have received
11 so far. All of the presentations from the staff
12 workshops are on our website as well as the
13 transcripts and the written comments if parties
14 wish to look at those.

15 Given that I am summarizing three, full-
16 day workshops in about an hour and a half I will
17 be moving pretty quickly. So if I go too fast
18 please just ask me to slow down. And I want to
19 apologize in advance if I mis-characterize
20 anybody's comments at the workshops or any of the
21 discussions and ask that you clarify any errors
22 that I may have made.

23 We do have the staff leads from the
24 staff workshops here in the room. Mike Gravely on
25 R&D Technologies, Judy Grau on Transmission, and

1 we also have Pam Doughman on the phone, who
2 conducted the July 21 workshop.

3 After the presentation we will take a
4 short 15 minute break and then we will come back
5 to a joint panel discussion -- pardon me -- a
6 panel discussion of joint transmission projects
7 with the municipal utilities and CAISO.

8 And then we will then have public
9 comment starting with PG&E and a presentation by
10 Ed Cazalet of Megawatt Storage Farms and then
11 we'll hear public comment from the rest of the
12 parties.

13 I will be summarizing the workshops out
14 of chronological order because I want the
15 transmission comments to be fresh in your mind
16 when we go to the panel discussion.

17 The July 21 workshop covered how to
18 estimate the 33 percent statewide retail sales for
19 2020.

20 What resource mixes have been used in
21 various studies on this topic.

22 The impacts of contract delays or
23 cancellations on meeting our RPS goals.

24 The range of potential price impacts.

25 Operational and physical changes that

1 will be needed to integrate renewables.

2 Potential impacts on natural gas demand,
3 supply and price.

4 And finally, environmental concerns for
5 developing large-scale renewables.

6 So first, what is 33 percent? The 20
7 percent by 2010 mandate was based on statewide
8 retail sales and staff believed that that's the
9 appropriate spaces for the 33 percent goal as
10 well.

11 Based on the CEC's latest demand
12 forecast, 33 percent of retail sales in 2020 is
13 about 102,000 gigawatt hours. It is difficult to
14 translate that into a capacity number because it
15 is highly dependant on what the resource mix
16 assumptions are.

17 The staff looked at four studies on the
18 33 percent renewable topic. First was the CEC
19 Scenario Analysis Project, which was prepared for
20 the 2007 IEPR.

21 Next was the CEC's July 2007
22 Intermittency Analysis Project Final Report.

23 Then we looked at a report that the
24 Center for Resource Solutions did on achieving 33
25 percent renewables, which was prepared for the PUC

1 in November of 2005.

2 And finally, work that is being done
3 with the E3 GHG modeling work.

4 It is important to remember that each of
5 these studies had a different focus and a
6 different purpose. The CEC Scenario Analysis
7 really focused on the greenhouse gas implications
8 of using higher levels of preferred resources.

9 The E3 work also is focused on GHG
10 implications and the costs of achieving reductions
11 in the electricity sector.

12 The CRS report focused mainly on IOUs
13 and on the incremental costs of moving from 20
14 percent renewable to 33 percent renewable.

15 And the Intermittency Analysis Project
16 focused mainly on transmission system reliability
17 and cost impacts.

18 So this slide compares the resource
19 mixes that were used in the four reports, by
20 technology. You can see a lot of wind, as we
21 always see. Geothermal is the big baseload. And
22 some solar and some biomass. I think at all the
23 workshops we heard from parties that there's
24 agreement that resource mix is going to be one of
25 the key inputs into our analysis.

1 We then talked about contract status.

2 The IEPR Committee asked the staff to look in the
3 2008 IEPR Update on the impacts of contract delays
4 or cancellations. This shows the status of RPS
5 contracts that have been signed since 2002.

6 In the 2007 IEPR the staff also compared
7 POU renewable contracts with IOU contracts and
8 found that at that time, as of July 2007, the POU's
9 had about 550 megawatts of contracted renewables
10 that were actually on-line and delivering. And
11 that on August 2007 the IOUs had about 320
12 megawatts on-line. I think that number is closer
13 to 400 megawatts today.

14 PRESIDING MEMBER BYRON: Ms. Korosec.
15 Heads up to our utility members that are here. I
16 really hope -- There's an awful lot of hatching on
17 that last figure. I really hope the utilities
18 will help address some of the questions that we
19 will have about why there is so much hatching
20 there. Okay, thank you.

21 MS. KOROSEC: This slide is from the
22 PUC's quarterly report to the Legislature on RPS
23 status. They are characterizing expected RPS
24 generation by a level of risk. They have also
25 identified risk factors for 2010 RPS generation,

1 with the two primary risks being the production
2 tax credit or investment tax credit availability
3 and transmission constraints.

4 We also talked about cost impacts. This
5 slide shows a comparison of the range of levelized
6 cost estimates in 2008 dollars that were used in
7 the various studies. Where you see a narrow range
8 of costs, like with the biomass, that reflects the
9 small number of studies that actually looked at
10 that technology, rather than more certainty about
11 the price. In looking at these costs the staff
12 found that the input assumption with the highest
13 impact on the levelized cost was capacity factor
14 assumed for the technologies.

15 This slide shows the E3 supply curves on
16 the 20 percent and 33 percent renewable. For 20
17 percent, biogas is the lowest cost. For the 33
18 percent goal we see that -- pardon me. Geothermal
19 and wind are the lowest cost for the 20 percent.
20 For the 33 percent, biogas is the lowest, followed
21 by wind, solar and geothermal in that order with
22 biomass being the costliest.

23 In terms of rate impacts. The E3 study
24 found about a 13 percent increase in retail rates
25 to reach 20 percent renewables and a 17 percent

1 increase to reach 33 percent.

2 PRESIDING MEMBER BYRON: Suzanne, could
3 you go back and slow down and walk us through what
4 is on this supply curve. I am trying to jump
5 ahead to where you are on it. What do the
6 different curves represent here?

7 MS. KOROSEC: I would have to defer to
8 Ms. Doughman on the phone. This is a slide from
9 her presentation and I don't know the details
10 about it. This was just generally to show which
11 of the technologies are the lowest cost for
12 meeting the renewable goals based on the E3
13 studies.

14 MS. DOUGHMAN: Hello. Would you like me
15 to address the question?

16 PRESIDING MEMBER BYRON: Please go
17 ahead. Identify yourself.

18 MS. DOUGHMAN: My name is Pam Doughman,
19 I work in the renewable energy office.

20 This shows four curves, four supply
21 curves prepared by E3. The green curves show the
22 supply curves for 20 percent RPS. The curve on
23 the bottom shows the net cost, which is total cost
24 minus displaced energy and capacity. The top
25 green curve shows the total cost, which includes

1 bus bar, transmission and integration costs. And
2 then the blue curves show the same thing but for
3 33 percent.

4 Does that answer your question?

5 ASSOCIATE MEMBER PFANNENSTIEL: Yes,
6 thanks, Pam. Is this based on current costs of
7 these technologies or is it some projected future
8 cost?

9 MS. DOUGHMAN: I believe this is current
10 costs.

11 ASSOCIATE MEMBER PFANNENSTIEL: Thanks.

12 PRESIDING MEMBER BYRON: And it's great
13 that you are on the phone to be able to answer
14 these, Pam. I notice what is not on this curve,
15 nor is it on Slide 10, is photovoltaic. Can you
16 give us a sense of where that fits in in this
17 analysis or was it not considered?

18 MS. DOUGHMAN: I will have to get back
19 to you on that. I know the E3 greenhouse gas
20 model has some PV and I think generally the cost
21 is higher than the cost shown here. But I will
22 get back to you on that.

23 PRESIDING MEMBER BYRON: Well that's
24 okay. We also have PG&E here and they just
25 entered into agreement with two large photovoltaic

1 suppliers. I'm sure they can tell us where it
2 fits in.

3 MS. KOROSEC: All right, thank you, Pam.

4 In terms of rate impacts, which is not
5 shown on this slide, the E3 study found, as I
6 said, a 13 percent increase in rates to reach 20
7 percent renewables and a 17 percent increase to
8 reach 33 percent renewables. And these estimates
9 are for changes in rates between 2008 and 2020 in
10 real terms.

11 Now the CRS study concluded that in
12 terms of retail price impacts, over the long run
13 renewable energy actually has a beneficial net
14 impact on ratepayer costs. The scenario analysis
15 report showed about a ten increase in levelized
16 costs as a result of the renewable scenario.

17 We then moved to a panel discussion
18 which covered estimating the 33 percent
19 requirement, comparing resource mix scenarios,
20 impacts of contract delays and the range of
21 potential costs.

22 Dr. Jaske from the CEC staff provided a
23 summary of the Scenario Analysis Project, which he
24 characterized as a what-if project, with the main
25 emphasis on understanding the CO2 consequences of

1 large volumes of preferred resources. This
2 included energy efficiency, supply side renewables
3 and rooftop solar.

4 The study was done on both a California
5 and a WECC-wide basis and in terms of renewables
6 focused on a high penetration rather than a
7 specific 33 percent level. Although the high case
8 scenario after making adjustments from net energy
9 for load to retail sales corresponded to about 34
10 percent, which is in the right range of what we
11 are looking at.

12 This was a physical study. It didn't
13 examine contractual issues. It focused on
14 planning level and how resources performed across
15 seasons and months. So the results of the study
16 don't really allow conclusions about impacts on
17 individual load-serving entities and how they may
18 choose to try to comply with a high RPS target.

19 The study looked at what resources would
20 be displaced. It showed that as renewables were
21 added generation from conventional resources went
22 down. Generally the displaced resource was
23 natural gas, both in-state and out of state,
24 rather than coal. And in terms of cost, the high
25 renewables case, as I said earlier, increased

1 ratepayer costs about ten percent.

2 There were a lot of uncertainties that
3 were uncovered in this project, some of which were
4 evaluated explicitly like fuel process and hydro
5 variation. Some uncertainties couldn't be
6 addressed. A good example of that is technology
7 cost change through time. And Dr. Jaske also
8 noted that since the study was completed we have
9 seen new construction cost numbers for renewables
10 go up from ten to twenty percent.

11 Dr. Jaske also discussed resource
12 adequacy requirements and how they might affect
13 the ability to reach a 33 percent goal. Because
14 of local reliability requirements to meet local
15 load with local resources, adding large amounts of
16 renewables to the system may be problematic since
17 many of those resources are located outside of the
18 local reliability areas.

19 There are ten load pockets in the state
20 that are recognized by CAISO who does a study each
21 year to determine the minimum amount of generation
22 that is needed within each load pocket. It has to
23 be secured by all LSEs with load in that pocket.
24 Local needs are satisfied first and then system
25 needs. For example, San Diego has an obligation

1 to procure local resources, even if they would
2 like to procure generation in Northern California
3 because they have to satisfy their local
4 obligations with local generators first.

5 The PUC puts constraints on the types of
6 resources. They stress high availability.
7 Because the purpose of resource adequacy is really
8 to provide resources that can handle contingencies
9 like forced outages of other generators or
10 transmission lines. Another issue with resource
11 adequacy is how to calculate the contribution from
12 renewable resources to resource adequacy, given
13 the variability of some of these resources.

14 Dr. Jaske noted that the PUC will be
15 looking at this issue of renewables and resource
16 adequacy in their resource adequacy proceeding.
17 If they down-rate wind compared to the methods
18 that have been used in the first two years of
19 resource adequacy that is likely to reduce
20 capacity payments to wind projects.

21 Dr. Jan Hamrin then summarized the
22 report that Center for Resource Solutions did. It
23 was focused on the IOUs and on the incremental
24 impacts of moving from 20 percent to 33 percent.
25 In coming up with a 33 percent target they used

1 the load of the utilities at that time and
2 escalated it by two percent per year. They
3 assumed a resource mix of 50 percent wind, 30
4 percent geothermal, 10 percent biomass and 10
5 percent concentrated solar.

6 Related to your question, Commissioner
7 Byron, if their study did not include
8 photovoltaics. Not because they didn't feel it
9 was important but because at the time the policies
10 were that PV did not count towards the RPS.

11 The CRS report did conclude that it is
12 economically feasible to reach 33 percent and that
13 doing so would result in a net savings to
14 California consumers over 20 years. They saw a
15 small, negative ratepayer impact between 2011 and
16 2020 of less than one percent. But that was
17 offset by longer term benefits between 2011 and
18 2030 of as much as 175 million.

19 Dr. Hamrin said that renewable costs
20 have increased more than the CRS report
21 anticipated. They are about 36 percent higher
22 today than what they were in the study. But she
23 also noted the capital costs of natural gas plants
24 have increased by about 100 percent based on
25 information that she had from DOE.

1 We then discussed the Intermittency
2 Analysis Report briefly. Dr. Dora Yen-Nakafuji
3 from Lawrence Berkeley National Lab talked a
4 little bit about this. How it evaluated how the
5 transmission system will need to look at how to
6 accommodate dispatch of high levels of renewables.
7 How these resources can benefit the grid. It also
8 looked at where adding renewables would cause
9 problems on the grid.

10 It focused on California and looked at
11 some economic metrics but was primarily a
12 transmission and operational study focusing on
13 high penetration of wind. She did not go into
14 detailed assumptions that were used in the study
15 because they were rather lengthy. And that study
16 is available on our website if people want to look
17 at that in more detail.

18 Dr. Snuller Price then gave a brief
19 overview of the E3 modeling tool that she
20 characterizes as being created to run many
21 different scenarios and to allow stakeholders and
22 parties in the CPUC process to run their own view
23 of the world.

24 In estimating 33 percent of retail sales
25 Dr. Price felt that the big drivers are energy

1 efficiency assumptions, PV, combined heat and
2 power and behind the meter generation as well as
3 potential electrification of the transportation
4 sector.

5 Regarding resource mixes he noted that
6 any mix we select is simply one reference case and
7 that there is no right mix.

8 In terms of cost, the E3 model tried to
9 estimate by LSE, both for POUs and IOUs, what the
10 cost impacts of moving to 33 percent would be.
11 They concluded that retail prices are likely to
12 increase regardless of what scenario that we use.
13 But that in a 33 percent scenario they actually go
14 up more. He said that the model showed about a
15 five percent increase in retail prices of moving
16 from a 20 percent renewable level to a 33 percent
17 level.

18 ASSOCIATE MEMBER PFANNENSTIEL: Suzanne,
19 earlier you gave from their supply curve about a
20 four percent difference.

21 MS. KOROSEC: Yes.

22 ASSOCIATE MEMBER PFANNENSTIEL: So this
23 is about the same amount.

24 MS. KOROSEC: Yes, I think it's like a
25 rounding kind of thing.

1 ASSOCIATE MEMBER PFANNENSTIEL: Okay,
2 thank you.

3 MS. KOROSEC: He believes that the
4 current procurement process will produce 33
5 percent by 2020 in terms of contracts but was less
6 optimistic about actual generation.

7 He also underscored the need to look at
8 processes for starting new transmission
9 facilities, noting that with the time it takes to
10 put in transmission lines 2020 really isn't all
11 that far away.

12 The panelists then made some comments
13 about the questions. Dr. Hamrin said very month
14 of delay in building a renewable project costs
15 about one-and-a-half percent of the value of the
16 power purchase agreement, which she characterized
17 as a pretty high-risk premium.

18 She says that she sees the current RPS
19 process as a major barrier to meeting the 33
20 percent goal and has heard anecdotally that there
21 are projects bidding into RPS solicitations that
22 have permits and transmission that are not getting
23 selected. And she felt that a feed-in tariff
24 might be one solution that would allow us to get
25 more renewables.

1 She also suggested the PUC may want to
2 clarify the impact of not complying with the RPS
3 and what fines would be imposed and under what
4 circumstances. And also suggested a milestone
5 procedure for RPS contracts may be helpful. Some
6 type of financial penalties for not meeting those
7 milestones to encourage projects to come on-line.

8 PRESIDING MEMBER BYRON: I'm wondering
9 how Dr. Hamrin heard about bidders into these
10 various RFOs for renewables since I read
11 yesterday, which surprised me, they have to sign
12 confidentiality. They cannot even disclose that
13 they have submitted bids. So somebody is talking.
14 Sorry, go ahead.

15 MS. KOROSSEC: Dr. Hamrin also noted that
16 20 percent of the national voluntary market for
17 RECs is being sourced from California and that the
18 voluntary market has resulted in as much or more
19 renewable energy coming on-line than the RPS has.
20 It doesn't mean that the potential for the RPS
21 isn't much larger but it does show that the
22 voluntary market is actually delivering.

23 Dr. Yen-Nakafuji says we need to take a
24 portfolio approach to renewable resource mixes and
25 work within our existing framework considering

1 market constraints, the regulatory environment and
2 current technologies. She believed that
3 transmission and siting are what are hindering
4 renewable development as well as lack of developer
5 incentives to come to California. Other states
6 are providing statewide incentives for developers
7 to locate there. So we have lots of competition
8 for resources from other states.

9 Dave Hawkins from CAISO then presented
10 their view. He stressed we need to have a
11 regional not just a statewide view. He feels that
12 imports are a critical piece of the puzzle and
13 that we will meet our 33 percent goal only by
14 using out-of-state renewables.

15 He also felt we need to be considering
16 the impacts of climate change on the availability
17 of resources such as changes in snowpack and snow
18 melt that will affect hydro availability and
19 timing.

20 He also felt that PV is going to be a
21 very important resource and he characterized as
22 much as five to eight percent of our potential
23 generation is behind the meter.

24 He also felt we need to expand our
25 demand response programs to increase the amount of

1 overall electricity demand.

2 He believes that one of the major
3 impediments to reaching the 33 percent goal as we
4 all know is siting and permitting, not
5 procurement. He doesn't believe a feed-in tariff
6 is necessary to encourage new development. He
7 cited activity in Texas and how they are very
8 friendly to developers and helpful in siting new
9 facilities as being maybe a better model.

10 CAISO does believe they can make 20
11 percent work. For 33 percent there are some areas
12 that need further examination. This was better
13 wind and solar forecasting capability and
14 connecting forecasters to floor operators. How
15 much ramping regulation that we need, what kinds
16 of energy storage technologies will be available.

17 How do we change the market structure
18 and tariffs so that we can use short-term storage
19 to give us regulation flexibility. And can the
20 gas storage system accommodate rapid swings in
21 conventional generation that would be needed to
22 back up renewables. And how do we communicate the
23 need for additional gas storage to operators as we
24 are going through that.

25 Jaclyn Marks from the PUC then talked

1 about their proposed staff analysis on 33 percent
2 renewables. This will form the IOUs' long-term
3 procurement plans. They are holding a workshop on
4 August 26 to seek input on the structure and data
5 requests for that study, which will be used to
6 direct the IOUs on what the PUC views as realistic
7 RPS scenarios.

8 Phase 1 of the study will be a cost and
9 resource build-out scenario by early February of
10 2009 with key inputs including data from the RETI,
11 the Renewable Energy Transmission Initiative
12 process, load resource tables that are coming out
13 of the E3 work and integration cost data. They
14 will also try to identify who the key players and
15 agencies are in making 33 percent a reality and
16 what the state can do to overcome barriers.

17 Phase 2 of the study will look at policy
18 uncertainties beyond 2020 like emerging
19 technologies, electrification, smart grid and the
20 impact of rooftop PV.

21 The PUC agrees with CAISO that
22 procurement is not the reason we are not meeting
23 RPS goals. They have approved 5900 megawatts of
24 contracts with about 400 megawatts on-line.

25 And their independent evaluators have

1 concluded that procurement here is working and
2 that it is not more complicated than any other
3 procurement process for renewables in other
4 states. And that in fact it is more streamlined
5 and predictable than the procurement for fossil
6 resources because the annual process is the same.
7 But they believe the problem is permitting and
8 siting of generation and transmission facilities.

9 PRESIDING MEMBER BYRON: You're so fast.

10 MS. KOROSEC: I'm sorry.

11 PRESIDING MEMBER BYRON: Was that the
12 PUC that made those conclusions?

13 MS. KOROSEC: Yes, these were comments
14 made by Jaclyn Marks.

15 PRESIDING MEMBER BYRON: Thank you.

16 MS. KOROSEC: And I'll try to slow down.

17 We then had a panel discussion on
18 physical and operational changes needed in the
19 system; potential impacts on natural gas demand,
20 supply and price; and environmental concerns with
21 siting large renewable power plants.

22 CAISO believes more can be done to link
23 renewables with demand side thermal storage
24 technologies. For example, they would like to see
25 compressor loads for chillers in large buildings

1 have a variable capability. And it would be good
2 to see the state take a leadership role on this in
3 retrofitting our own buildings to allow the CAISO
4 to send a signal saying that the wind is ramping
5 up or down so that building output could be
6 changed in response.

7 Dr. Yen-Nakafuji said it is important to
8 connect those that do long-term transmission
9 planning with the operational side that actually
10 does the dispatch of resources. She also noted we
11 need to better address the seasonality of
12 resources and have better forecasting for solar.

13 Dr. Price felt reliability is very
14 important when we think about 33 percent
15 renewables. Looking at the quantity of renewable
16 generation we need to add to meet 33 renewables,
17 there's not enough room for conventional
18 generation. So it is not simply a matter of
19 adding renewables to meet load growth. He
20 estimated we will be displacing something like 11
21 percent of conventional resources by 2020 and that
22 this is going to require a very different planning
23 perspective.

24 Ms. Marks from the PUC agreed that we
25 need new ways of planning to avoid being stuck

1 with stranded costs in the future. She felt
2 encouraged that the CAISO was studying the
3 operational impacts of 20 and 33 percent
4 renewables and would like to see some
5 quantification of the ramping and regulation that
6 will be needed to integrate renewables,
7 particularly since that is likely to come from
8 peaker plants.

9 We then talked about natural gas issues.
10 Pam Doughman, who is on the phone, provided an
11 overview of some work that has been done by Ryan
12 Wiser and Mark Bollinger of Lawrence Berkeley
13 National Lab on the potential effects of high
14 levels of renewables on natural gas prices.

15 They reviewed 13 studies of potential
16 federal RPS programs ranging from 7.5 to 20
17 percent renewables. They concluded that most of
18 the studies showed a net impact of \$7 to \$20 per
19 megawatt hour savings on electricity natural gas
20 bills across the US. They also estimated changes
21 in natural gas demand if investor-owned utilities
22 meet the 33 percent goal. And found that demand
23 for natural gas could drop about one percent per
24 year from 2011 to 2020, reaching about nine
25 percent below 2010 levels.

1 They estimate gas demand would increase
2 slowly between 2020 and 2030, reaching about eight
3 percent below 2010 levels. And that this
4 reduction in demand could result in natural gas
5 savings from 2011 through 2030 with the estimated
6 net present value of these savings in 2011 dollars
7 between \$800 million and \$2 billion.

8 ASSOCIATE MEMBER PFANNENSTIEL: Suzanne,
9 were those savings captured in the E3 price
10 forecast model?

11 MS. KOROSEC: I don't know the answer to
12 that. Pam?

13 MS. DOUGHMAN: I don't think so.

14 ASSOCIATE MEMBER PFANNENSTIEL: All
15 right, maybe we should check on that.

16 MS. KOROSEC: Okay.

17 PRESIDING MEMBER BYRON: And just to
18 backtrack for a moment. This is the PUC's
19 analysis again or have you moved on?

20 MS. KOROSEC: No, this is from Ryan
21 Wiser and Mark Bollinger of Lawrence Berkeley
22 National Lab.

23 PRESIDING MEMBER BYRON: Okay.

24 MS. DOUGHMAN: Can I jump in? They did
25 this analysis as part of the study that was

1 completed for the CPUC that was led by CRS.

2 PRESIDING MEMBER BYRON: And did they
3 look at capacity in addition to looking at
4 consumption? For instance, if we were to be very
5 favorable with a capacity factor of renewables in
6 general of, let's say, 30, 33 percent. Pick an
7 easy number. Did they look at how much capacity
8 would have to be built in order to meet these
9 kinds of projections? Not just for renewables but
10 also for firming up the renewables and for -- I'm
11 always reminded, the other 67 percent of the
12 generation that is not included in the 33 percent.

13 MS. DOUGHMAN: I am not sure how they
14 went from the energy increase of renewables from
15 2010 to 2020, how they went from that number to
16 the estimate of the decreased demand for natural
17 gas. So I'll need to talk to them and get that to
18 you later.

19 PRESIDING MEMBER BYRON: Okay. And
20 recognizing what we are doing here. We are
21 summarizing material that was covered in the
22 workshop previously.

23 MS. KOROSSEC: Right.

24 PRESIDING MEMBER BYRON: And so a lot of
25 this is available and we, as commissioners we need

1 to do our homework and go get it.

2 MS. KOROSEC: But I'm glad you are
3 identifying the question because we need to know
4 what it is we need to get back to you with.

5 PRESIDING MEMBER BYRON: Okay, thank
6 you.

7 MS. KOROSEC: As Pam said, the CRS
8 report included some of this analysis and it
9 estimated that the natural gas suppression effect
10 based on this analysis concluded that the
11 incremental value of moving from 20 to 33 percent
12 to displace natural gas is about 3.5 dollars to
13 8.5 dollars per megawatt hours, depending on the
14 inverse elasticity that is used.

15 In the scenario project Dr. Jaske noted
16 that they looked at the gas impacts of increased
17 levels of renewables in the scenario of both
18 California and the rest of WECC. This scenario
19 had the largest likely reduction in power plant
20 natural gas usage and therefore the largest
21 potential price reduction.

22 The results indicated a big reduction in
23 gas use for electricity generation and price
24 reductions in the range of 50 cents to \$1 per
25 million BTU. However, this methodology didn't

1 include any physical or long-term response from
2 natural gas producers. And we would have to
3 assume that if they knew that the demand was going
4 to be less over time they would not be making a
5 lot of long-term investments.

6 So the staff ran the GPCM model to
7 incorporate those behavioral changes and came up
8 with costs more in the range of 10 cents to 25
9 cents per million BTU reduction. There was a
10 second analysis prepared by Altos for staff and it
11 came up with a small impact as well.

12 Given that these were unproven
13 assessment methodologies the 2007 IEPR noted that
14 this effect is there of reducing natural gas but
15 said it couldn't be quantified and therefore we
16 can't really rely on that.

17 Dr. Price from E3 said he is hesitant to
18 count on natural gas price reductions from
19 increased use of renewables because natural gas is
20 a regional market. And we may see increased
21 demand for gas in other states because of
22 limitations on new coal development and that may
23 drive the price up.

24 After the panel discussion SMUD
25 commented that we need to consider the impacts of

1 strategies to reduce load, like passive solar
2 heating and cooling. Also made a side note that
3 when considering the cost-effectiveness of
4 renewables we need to consider national security
5 issues.

6 The League of Women Voters said that
7 they would like to hear more about the potential
8 for combined heat and power and also see some
9 realistic projections of that potential.

10 They also asked for clarification on
11 when we talk about DG is it solar PV or is it CHP
12 or are there other forms of DG included. And how
13 they fit into the overall portfolio of generation
14 and resource procurement.

15 The League of Women Voters also said it
16 is important for us to have energy elements in
17 local communities' general plans. And that those
18 communities need to get involved in the renewable
19 procurement planning process. She was curious
20 whether these communities could meet their long-
21 term needs without transmission simply by using
22 distributed generation technologies.

23 For written comments. I'm taking a
24 little longer than I had expected to do. I don't
25 know if you would care for me to --

1 PRESIDING MEMBER BYRON: That's
2 perfectly okay.

3 MS. KOROSEC: All right.

4 PRESIDING MEMBER BYRON: Take your time.

5 MS. KOROSEC: All right. I'm seeing
6 eyes glazing over and people shifting in seats.

7 PRESIDING MEMBER BYRON: Not at all.

8 MS. KOROSEC: I didn't want to test your
9 tolerance here.

10 On estimating 33 percent renewables.
11 The California Municipal Utilities Association
12 noted that given the transmission additions that
13 are going to be driven in part by megawatts added
14 we need to have some agreement on the actual
15 amount of renewable capacity that is needed.
16 CAISO has identified roughly 9600 megawatts to
17 meet the 33 percent goal while the Consortium for
18 Electric Reliability Technology Solutions, or
19 CERTS study, identified a range of 23,000 to
20 40,000 megawatts.

21 PRESIDING MEMBER BYRON: I saw that.
22 That's an enormous difference.

23 MS. KOROSEC: Yes, it's a huge
24 difference. A lot of that depends on resource mix
25 assumptions and capacity factors but we need to

1 get that nailed down, I think.

2 On the issue of 33 percent as a mandate.
3 SDG&E said that we need to understand the issues
4 and obstacles associated with higher levels before
5 making this a mandate.

6 In contrast the Green Power Institute
7 said that a long-term stretch goal for renewables
8 is needed to ensure the flow of investment capital
9 in the state.

10 Renewable resource mixes. Edison
11 identified a number of assumptions that will need
12 to be made. I think most of those have been
13 identified in the materials that have gone out
14 about this. Load, energy efficiency, fuel prices,
15 effects of carbon legislation, things like that.

16 The Alliance for Responsible Energy
17 Policy said that the cities of San Francisco and
18 San Jose have begun to implement or are
19 considering adopting policies and programs based
20 on European principles that would allow us to meet
21 our RPS goals within ten years without building
22 one new utility-scale project or one new
23 transmission line. So that's something you may
24 need to look at.

25 On contract delays or cancellations.

1 Edison said that responses to recent RPS
2 solicitations are robust and they are increasing
3 and they expect that participation to continue to
4 expand. They believe delivery is still the
5 limiting factor. So state agencies with
6 responsibility for transmission, siting,
7 permitting and tax credits need to work together
8 to reduce delays.

9 Because projects can be delayed by
10 permitting and licensing and construction of new
11 transmission Edison suggests we build a scenario
12 which says that achieving a 33 percent 2020 goal
13 is unrealistic. They also noted that procurement
14 of renewables by electric service providers is
15 lagging.

16 PG&E stated as of mid-year 2008 it has
17 renewable resources on-line or contracts signed
18 for over 21 percent of its projected load for
19 2010.

20 SDG&E agrees that procurement is not the
21 barrier to renewable development and recommends
22 that the CEC focus our IEPR efforts on determining
23 what the state can do to facilitate the timely
24 development of projects already under contract.

25 Green Power Institute said that if

1 retail providers continue to gear procurement
2 towards just meeting the goal they are not going
3 to make the mandate. Because not all signed
4 contracts will result in operating facilities.

5 They also echoed Ms. Hamrin's comment
6 stating they are aware on an anecdotal basis of
7 viable projects that wouldn't require major
8 transmission upgrades that have been overlooked in
9 the process.

10 And they have warned against using
11 transmission access as an excuse for failure to
12 meet the current targets or as an argument against
13 setting a 33 percent by 2020 target.

14 On feed-in tariffs. PG&E feels the
15 current solicitation method is working and that's
16 the appropriate method, not feed-in tariffs, for
17 higher penetrations of renewables. They do offer
18 a standard contract currently for generation up to
19 1.5 megawatts of the market price referent. And
20 they have executed contracts with generators
21 between 1.5 megawatts and 20 megawatts through
22 competitive solicitations and feel this is the
23 appropriate process.

24 SDG&E thinks that feed-in tariffs can be
25 used as a solution for niche projects such as

1 those that are too small to participate in RPS
2 solicitations.

3 GPI, which is Green Power Institute,
4 said some project proposals to utilities may be
5 too good to resist but they are not viable in the
6 real world. And that standard contracts with
7 preset feed-in tariffs could improve the success
8 rate for new projects.

9 The Alliance for Responsible Energy
10 Policy discussed the success in European countries
11 from the use of feed-in tariffs and said that
12 Michigan, Illinois and Rhode Island are also
13 proposing feed-in tariffs for small wind projects
14 now.

15 On potential price impacts GPI notes
16 there's little doubt that overall energy costs
17 will increase in the future with the phasing out
18 of fossil fuels. But that it may not matter
19 because meeting a 33 goal is of over-arching
20 importance.

21 Edison says that the 2007 IEPR Scenario
22 Analysis Project was a good start in looking at
23 price impacts but that actual data is very
24 different from the assumptions that were used in
25 the analysis. They believe that wholesale costs

1 to purchasers are going to increase quite a bit by
2 implementing a 33 percent goal.

3 SDG&E recommended several measures to
4 ensure that a 33 percent mandate is fair,
5 achievable and affordable. It should apply to all
6 LSEs, including the publicly-owned utilities.
7 Costs should not be subject to the AB 1X cost cap.
8 RECs should be permitted from both within and
9 outside the state. The PUC should implement a
10 ratepayer cost protection mechanism to ensure
11 renewable procurement is affordable. And
12 existing, flexible compliance provisions and the
13 excuse for lack of transmission should be
14 maintained.

15 Regarding the operational and physical
16 changes Edison believes we need to look at changes
17 needed in gas operations, echoing what the CAISO
18 folks said, to account for variable usage of the
19 gas system to balance load and generation. They
20 also say operational issues associated with higher
21 levels of wind production will increase costs and
22 that CAISO needs to analyze these factors and
23 their potential impact on customer interruptions.
24 They also noted the need for additional studies on
25 the type and timing of storage technologies to

1 need grid operation needs.

2 On the issue of demand side strategies
3 Edison thinks these programs really weren't
4 designed to reduce impacts of renewable generation
5 and that the issue is going to require more study.

6 PG&E believes the state will need to
7 address the concerns about upgrades in the
8 transmission infrastructure, the effects of once-
9 through cooling regulations on resource adequacy,
10 and the adequacy of storage technologies in a
11 holistic manner as opposed to an incremental
12 approach.

13 GPI believes that uncertainty associated
14 with intermittent generators is simply another
15 source of grid uncertainty similar to load that
16 has to be managed when maintaining grid integrity.
17 They also felt weather forecasting was a keen
18 means to managing the uncertainty of intermittent
19 generators.

20 On the potential impacts of natural gas
21 demand and price. Edison believes with 33 percent
22 renewables there is going to be some decrease in
23 fossil generation. But because the system may
24 need to use higher heat rate units to control
25 operations and have more start-up fossil

1 generation, that would require more natural gas
2 usage. They also believe it is difficult to
3 forecast decreased natural gas demand because that
4 is going to depend on the renewable portfolio mix
5 and on other assumptions.

6 PRESIDING MEMBER BYRON: Perhaps they
7 forgot to factor in the retirement of aging power
8 plants and once-through cooling coastal plants.

9 MS. KOROSSEC: On environmental issues
10 the California Hydropower Reform Coalition opposes
11 weakening the definition of small hydro in the
12 current statutes because of the environmental
13 impacts.

14 SCE simply notes that a 33 percent
15 scenario will require large plots of land for wind
16 and solar installations.

17 And the Alliance for Responsible Energy
18 Policy believes that California has rushed in to
19 identify CREZs, these competitive renewable energy
20 zones, and permit new transmission lines, and
21 that's failed to adequately consider DG and demand
22 side management alternatives.

23 So the main take-aways from this
24 workshop were, I think, the 33 percent goal should
25 be based on statewide retail sales and assumptions

1 of needed capacity or energy need to be consistent
2 between all of the analyses.

3 The main, physical barriers that seem to
4 need to be addressed are transmission and
5 operational constraints. We will need to consider
6 findings from the CAISO's operational studies and
7 future analyses as well as data and findings from
8 RETI and the PUC study on 33 percent renewables.

9 There's also potential policy issues
10 that are going to need to be better understood
11 like local reliability requirements and once-
12 through cooling policies. As well as issues that
13 are associated with backing out large amounts of
14 conventional generation as we add renewables.

15 And we also need to look at how DG can
16 reduce load and reduce the need for new
17 transmission in key locations and potential
18 contribution to renewable goals from behind the
19 meter generation. We need to consider recent
20 increases in renewable costs as well as increased
21 costs of building natural gas facilities. Retail
22 rates are likely to increase but they could be
23 offset by longer term benefits to ratepayers so we
24 need to look at that. And we need to better
25 understand the displacement effect on natural gas

1 of renewables.

2 So a deep breath and we move to the next
3 workshop.

4 The July 31 workshop focused on emerging
5 technologies that can help to integrate
6 renewables. There were a number of presentations
7 on various emerging technologies. I'll try not to
8 go into a lot of detail about each presentation
9 because they were highly technical. They are
10 available on our website. But I will give a brief
11 overview of each presentation.

12 The staff presentations focused on
13 technologies that can provide support in terms of
14 integrating renewables such as phasor technologies
15 that measure system performance and then feed data
16 back into the IOUs with the goal of increasing
17 grid stability.

18 Demand response technologies. Demand
19 response can be used as a spinning reserve for
20 renewable firming and support and it can help
21 avoid the need for new power plants.

22 Fault current controllers that can
23 stabilize the grid by allowing it to operate at a
24 higher capacity so that we can be adding
25 renewables without needing new lines.

1 And then energy storage technologies,
2 which are pumped hydro, compressed air, energy
3 storage, flywheels and batteries, thermal storage
4 and hydrogen storage. Fuel cells that are
5 reversible, super capacitors and super-conducting
6 magnetics.

7 The staff presentation also discussed
8 how renewable technologies could be used for
9 renewable energy-secure communities and buildings.
10 They believe there is a need to expand our
11 consideration of renewable technologies beyond
12 electricity generation technologies to things like
13 solar heating and ground source heat pumps.
14 Because that can reduce electrical loads needed to
15 meet thermal needs.

16 The staff noted that the PIER program
17 has three collaboratives for renewable
18 technologies, biomass, geothermal and wind. They
19 are currently developing a fourth for solar.

20 They are planning three renewable R&D
21 solicitations this year. The first is for utility
22 scale renewables, the second for renewable-secure
23 communities, and the third for renewable-secure
24 buildings. The targets of the solicitations
25 include things like thermal storage, solar and

1 wind forecasting, strategies to exploit local
2 renewable resources and transfer of emerging and
3 commercial renewable heating and cooling
4 technologies to the California market.

5 We then had a presentation from the PUC.
6 They briefly discussed their Emerging Renewable
7 Resource Program or ERRP. This is a two-year
8 pilot program that is intended to focus on
9 technologies that have completed development but
10 are not yet commercialized.

11 They feel this program fills an
12 important gap in the RPS program because current
13 evaluation protocols don't work when we are
14 looking at pre-commercial technologies. And they
15 feel that power purchase agreements for unproven
16 technologies aren't as secure as those with proven
17 technologies.

18 They are also seeing emerging technology
19 projects bidding into current solicitations at
20 levels far above the market price referent. And
21 they would rather see these developed as
22 demonstration projects rather than allocating
23 scarce, above-market funds to those technologies.

24 We had a presentation by AWS Truewind on
25 wind forecasting. The key points from this were

1 that state-of-the-art forecasts are produced with
2 a combination of physics-based and statistical
3 models.

4 The quality of data from a wind park is
5 a significant factor in how well the forecast
6 performs. Centralized systems have been
7 implemented at several balancing authorities in
8 the US and others are in the process of designing
9 or implementing these kinds of systems.

10 And grid integration studies suggest
11 that day-ahead forecasts have a potential value on
12 the order of hundreds of millions of dollars to
13 stakeholders and the grid system.

14 We then had a presentation by Solar
15 Millennium LLC on integrating thermal storage with
16 concentrating solar power.

17 The major points are storage can improve
18 the economics of solar thermal power plants. It
19 can increase availability and plant capacity
20 factors. It spreads generation over more hours.
21 It allows you to focus generation in peak hours.
22 It also allows plants to ride through a cloud
23 transient, which apparently is a big problem in
24 places like Arizona. And they feel that molten
25 salt technology is proven and risks are manageable

1 and there is a clear market pull from many of the
2 utilities.

3 We then heard from EPRI on energy
4 storage. It can be used for load leveling,
5 ramping, frequency regulation, and to manage
6 renewables in time. Storage technologies provide
7 smoothing as energy ramps up and load shifts
8 during the ramp. It can also smooth out frequency
9 variation as well as fluctuations in renewable
10 generation.

11 These fall into three economic
12 categories. For peak we have batteries,
13 flywheels, super capacitors and super conducting
14 magnetics. In the intermediate category,
15 compressed air energy storage, flow-type
16 batteries. And for baseload we have compressed
17 air and pumped hydro and some batteries.

18 A key point of this presentation was
19 that to quantify the benefits of storage you
20 really need to look at the aggregate benefits to
21 determine the cost benefit ratio.

22 We then heard from CIEE on emerging
23 transmission technologies. They pointed out the
24 transmission system grid wasn't really designed
25 for intermittents and the system needs to change

1 to accommodate the unique behavior of these
2 technologies.

3 Transmission needs to achieve three
4 broad objectives. We need to provide physical
5 access for each new power plant with faster siting
6 and approval of transmission lines. Transmission
7 also needs to reliably accommodate unique
8 renewable generator behaviors. And we need too
9 increase the system's power carrying capability to
10 handle the additional electric flows by decreasing
11 thermal constraints, decreasing stability
12 constraints and planning for system expansion.

13 The presentation concluded that to meet
14 the 33 percent goal we can't simply rely on build
15 solutions like wires and towers and power plants.
16 But instead we need new transmission technologies
17 that may renewable integration easier and less
18 costly. And ultimately that we will need smart
19 grid to be able to integrate the maximum amount of
20 renewables.

21 The next presentation was by Dariush
22 Shirohamadi from Oak Creek Energy Systems. He
23 said concerns about integrating renewables are
24 overblown. And he contended that much of the
25 transmission operators' experience with renewables

1 was with early machines that really didn't operate
2 very well and new renewables can perform as well
3 as any conventional generator and sometimes
4 better. He feels we don't need any more
5 regulation than we would need with conventional
6 generation other than upward ramping.

7 He said we need to completely rethink
8 our planning and operating practices because we
9 tend to over-build transmission.

10 He also recommended focusing on ramping
11 and load following rather than on frequency
12 regulation.

13 He believes we should have diverse
14 renewables that complement each other rather than
15 combustion turbines to provide backup.

16 He feels energy storage is the best
17 solution but the technologies are still in
18 development phase.

19 EPRI then talked a little bit about
20 distributed generation. Provided some examples of
21 where fossil fuel DG can be integrated with
22 storage systems, like natural gas generators and
23 CHP applications or micro-CHP for homes.

24 They are also developing a unit with
25 one-half megawatt of power and two megawatt hours

1 of energy that can help integrate wind and be
2 installed near substations. They have had some
3 utility interest on those systems.

4 I noted that the benefits of solar
5 energy can be enhanced by adding DG storage to the
6 system.

7 We then heard from Sun Edison who
8 focused on community scale PV. They expect to see
9 grid parity for the cost of these PV systems
10 around 2012, based on numbers that they are seeing
11 from NREL.

12 Sun Edison recommends establishing
13 community solar parks on open areas or brownfield
14 sites like landfills and military bases. Where
15 utilities purchase power directly from the solar
16 park at a fixed rate through a special purpose
17 tariff or bilateral agreement. The utilities
18 could then pass the benefits on to participating
19 customers through a solar tariff.

20 There are some barriers to this. The
21 lack of community choice aggregation and the
22 inability to do direct access transactions.

23 California Wind Energy Collaborative is
24 the last presentation of the day. A big sigh of
25 relief from all of you.

1 As of 2006 there are approximately 2500
2 grid-connected, small wind turbines in use in the
3 US. These are typically one to ten kilowatts but
4 can range from 300 watts up to 100 kilowatts.

5 Sales in 2006 were about \$56 million,
6 outside the US about \$61 million. But about 98
7 percent of all the turbines sold were manufactured
8 here in the United States. They can be used in
9 residential, business, industrial and agricultural
10 applications.

11 System costs have been fairly steady at
12 \$5 a watt or 15 to 18 cents per kilowatt hour.
13 This doesn't include net metering and other
14 incentives that can improve the economics.

15 And the Wind Energy Collaborative
16 believes that using these small systems at the
17 community and distribution levels in California
18 would provide benefits in the form of reduced
19 electricity needs and costs as well as reduced
20 emissions.

21 Barriers include local ordinances and
22 permitting requirements, permitting fees and
23 equipment certification.

24 So the important conclusions from this
25 workshop I think were that there are a number of

1 emerging technologies out there that can help
2 reduce the impacts of integrating renewables into
3 the system by increasing the carrying capacity of
4 existing transmission lines, improving
5 transmission capabilities with new technologies
6 and providing energy storage to address ramping
7 and regulation concerns.

8 But we need to really better understand
9 where these technologies are in terms of
10 development, commercialization and cost to know
11 how much they can contribute to the 33 percent
12 goal. We also need better forecasting and
13 variable technologies like wind and solar and
14 better connection between forecasters and system
15 operators. And the smart grid concept may be an
16 essential strategy in maximizing the amount of
17 renewables that we can integrate into the system.

18 PRESIDING MEMBER BYRON: I'll just give
19 you a break for a second, Ms. Korosec. I'm really
20 sorry that I missed this workshop. You know,
21 having been kicking around this industry for a
22 long and the fact that transmission is essentially
23 the same technology for the last 80 years with
24 little changes, incremental changes. But we
25 forget sometimes that there are opportunities for

1 great technology breakthroughs and I am really
2 sorry I missed this workshop.

3 I don't think you mentioned the
4 conductors. You know, the fact that there was one
5 presenter as well that was looking at conductors
6 that could carry three times the existing
7 capacity. I was very intrigued by that.

8 MS. KOROSSEC: Yes, yes.

9 PRESIDING MEMBER BYRON: But increased
10 capacity, operational control, efficiency,
11 firming, improved forecasting. All these things
12 have a lot of room for improvement and it is not
13 just building more wires that can help solve this.

14 So I am also very pleased that this
15 Commission is very much involved in these
16 activities through our PIER program and our
17 transmission -- forgive me, Ms. Ten Hope.

18 MS. TEN HOPE: Research, TRP.

19 PRESIDING MEMBER BYRON: TRP. The
20 Transmission and Research Program.

21 MS. KOROSSEC: Yes.

22 PRESIDING MEMBER BYRON: I get the TLAs
23 messed up, the three letter acronyms. So break is
24 over. Go back at it.

25 MS. KOROSSEC: All right, all right.

1 Going to the July 31 workshop. So it
2 was the third and last workshop. Pardon me, the
3 July 23 workshop.

4 The staff made a presentation that
5 identified major recommendations from our 2007
6 Strategic Transmission Investment Plan. These
7 included that stakeholders should develop a road
8 map for renewables.

9 The CEC should participate in RETI and
10 integrate the results into the next IEPR and
11 Strategic Plan.

12 We need to leverage our power plant
13 licensing and transmission corridor designation
14 authority with our environmental expertise and
15 transmission planning policy experience.

16 We should work with the PUC and the
17 CAISO to resolve issues associated with the CAISO
18 interconnection queue.

19 The PUC should continue to coordinate
20 its generation procurement and transmission CPCN
21 processes.

22 And the CEC staff should continue
23 directing research by CERTS, the Consortium for
24 Electric Reliability Technology Solutions, aimed
25 at removing barriers.

1 These are some of the current
2 transmission initiatives that were identified in
3 the workshop. I won't go through these in detail.

4 Staff also identified supporting
5 initiatives that address transmission barriers.

6 We then moved to a presentation by CERTS
7 on their study. As I said earlier, they believe
8 that California needs to integrate 23,000 to
9 40,000 megawatts of new renewables in the next 20-
10 plus years. So they focused their study on a mid-
11 range of 30,000 megawatts of additions.

12 They said that major load centers are
13 served through transmission gateways that surround
14 load centers. Integrating renewables requires
15 connecting to the backbone grid, updating the
16 backbone grid to the transmission gateways, and
17 expanding transmission gateways for deliveries to
18 load centers.

19 The study focused on the LA Basin as a
20 transmission gateway expansion. Pardon me, the LA
21 Basin transmission gateway expansion as the funnel
22 point for about 20,000 of the 30,000 megawatts of
23 renewables.

24 They concluded that we need to triple
25 the current transmission gateway capability to

1 accommodate renewable capacity additions.

2 That shutdown of local generation will
3 increase the need to expand this gateway capacity.

4 That we need transmission links between
5 LA Basin to Northern California and San Diego.

6 Local network reinforcements are needed
7 like upgrading lines or installing fault current
8 limiters and breakers in remedial action schemes.

9 And we need additional regulation and
10 ramping which can be addressed by storage, demand
11 management and automatic load control.

12 Their recommendations included the need to
13 move the planning horizon out 15 to 20 years to
14 define long-term requirements. CAISO also needs
15 to give utilities and the PUC guidance on the
16 resource attributes that are needed for better
17 operability of the grid. And policy makers need
18 to support early planning for transmission gateway
19 capacity and deliverability of load centers well in
20 advance of renewable development.

21 CAISO then presented a summary of their
22 preliminary transmission plans for meeting the 33
23 percent goals. These plans are intended to
24 support RETI by speeding up the transition from
25 designating competitive renewable energy zones, or

1 CREZs, to conceptual transmission identification.

2 They provided an estimate of the amount
3 of transmission capacity additions that are needed
4 to meet the 33 percent goal and potential
5 compliance results that are depending on the
6 resource mix.

7 The study identified the six lines.
8 These are the first three, these the last. These
9 are beyond the Tehachapi Renewable Transmission
10 Project and the Sunrise Power Link, that will
11 enable the goal to be met.

12 We then held a couple of panel
13 discussions to answer the following questions.
14 What is the role of the panelists in relation to
15 the various transmission initiatives and to
16 accomplish the 33 percent goal? Will existing
17 initiatives be enough to remove the major
18 transmission barriers? And if not, what's
19 missing? And are these initiatives complementary
20 or incompatible? And if they are, then why?

21 So we first heard from utilities and
22 agencies. LADWP says they have an internal goal
23 of 35 percent by 2020.

24 IID says that their gateway is Devers-
25 Mirage. They agreed with the Path 42 upgrade that

1 was mentioned in the CAISO presentation.

2 CMUA said that munis were initially
3 concerned about RETI slowing things down but they
4 are generally pleased with the analytical work to
5 date and RETI's ability to bring together diverse
6 stakeholders. They believe transmission planning
7 should be spearheaded under a western umbrella and
8 that the WECC's transmission expansion planning
9 policy committee is well suited for this. They
10 felt the initiatives are compatible but they need
11 to be streamlined and consolidated.

12 PG&E believes the initiatives to be
13 mostly complementary but that we need to look out
14 15 to 20 years, as the CERTS analysis did.

15 Southern California Edison believes that
16 projects such as the Antelope and Tehachapi
17 Renewable Transmission Project improve the gateway
18 from SCE to the LA Basin. They need to identify
19 corridors, especially one from north of Lugo to
20 the LA Basin. And they felt that the processes to
21 get renewable transmission are in place, but the
22 question is, will they work.

23 CAISO said that when FERC dictated the
24 large generator interconnection procedures back in
25 2002 nobody foresaw the explosion of renewables

1 that we are seeing. Currently 70,000 megawatts in
2 the queue. The CREZs that result from RETI will
3 inform both the unified planning assumptions as
4 well as the study planning components of their
5 transmission planning process.

6 The PUC said that they are optimistic
7 that RETI and the CAISO queue reform will help get
8 the job done. They believe that joint muni and
9 IOU projects are important. Something we will be
10 talking about a little bit later. They also said
11 initiatives are complementary with RETI being all-
12 inclusive, but they are concerned that federal
13 agencies are under-funded and understaffed to
14 expedite transmission crossing BLM lands.

15 BLM says they have a proactive goal to
16 house renewables. They currently have 75 solar
17 and 94 wind applications totaling 1.3 million
18 acres.

19 Next we heard from stakeholders on the
20 same questions. NRDC advocates protection of
21 public land. They feel we need smart transmission
22 that takes account environmental costs and
23 concerns. They believe RETI will steer us away
24 from sensitive areas to areas that appear more
25 suitable.

1 Oak Creek Energy Systems said we need a
2 fundamental reform of existing initiatives. Many
3 existing processes produce marginal results.
4 Though the CAISO's generator interconnection queue
5 reform is an example of a fundamental reform that
6 seems to be working. And that RETI is a good step
7 forward.

8 Bright Source Energy was pleased with
9 the generator interconnection queue reform as well
10 as with RETI. They are also happy with the
11 ability to address issues early such as farm
12 issues. They feel we need a transmission planning
13 process that looks forward and not one that is
14 designed to solve yesterday's problems. They also
15 suggest we take a transmission optimization
16 approach rather than a cost-effectiveness
17 approach.

18 The Geothermal Energy Association says
19 all three resource types, geothermal, wind and
20 solar, need to figure out how to support each
21 other. They say lots of private land is available
22 so we need to get the locals more involved.

23 The League of Women Voters says the
24 transmission system is the backbone. It's
25 changing rapidly. We need to factor in

1 distributed generation and smart grid. They are
2 supportive of energy elements and general plans
3 and they are willing to work with local
4 governments on their energy elements.

5 The US Air Force raised concerns about
6 land and transmission that is near designated
7 zones. Concerns both for them and their sister
8 military branches. And that's why they believe
9 that the RETI, the WREZ, Western Renewable Energy
10 Zone, and CEC activities are important. They
11 believe RETI may need to be brought in to include
12 sub-regional groups such as those representing the
13 Western Mojave Region.

14 DRA said we need collaboration and
15 coordination among the initiatives as they
16 progress. They believe the PUC's transmission OII
17 helps with coordination. They view RETI as
18 informing the PUC on transmission planning
19 processes -- pardon me, transmission CPCN cases,
20 with the caveat that we don't use the 33 percent
21 deadline to circumvent transmission planning and
22 environmental analysis in those.

23 They support public outreach even before
24 transmission CPCN filings are made. And they
25 would appreciate transmission developers filing

1 more complete CPCN applications that address
2 reliability and economics so that they don't have
3 to do it.

4 Finally, the California Association of
5 Counties. They don't believe the existing
6 initiatives are sufficient. They believe that
7 legislative and regulatory reform are needed out
8 of the RETI process. They are cautiously
9 pessimistic that RETI can do more than create a
10 report that will then be ignored.

11 PRESIDING MEMBER BYRON: That was
12 cautiously pessimistic?

13 MS. KOROSEC: It is cautiously
14 pessimistic, yes. And they noted that Imperial is
15 one of the few counties that has both an energy
16 element as well as a transmission element in its
17 general plan. They called Imperial County the
18 Persian Gulf of renewable resources but with more
19 conflict.

20 (Laughter)

21 MS. KOROSEC: We then moved to a
22 moderated session to talk about links between
23 initiatives. Just very briefly. I believe it is
24 important to educate people about climate change.
25 What it will take to address it. People need to

1 understand the importance of getting transmission
2 in and getting renewables on to the system. We
3 need to bring cities into the education effort.

4 When you file for a CPCN there's always
5 somebody who is not happy who will say they are
6 not included. So we need to have designated
7 corridors that provide a warning that someday this
8 will be a transmission line here. They also
9 believe that we shouldn't redo RETI's alternatives
10 analysis when a CPCN is filed.

11 Some parties felt that all the public
12 education about global warming goes out the window
13 when a 500 kV line affects somebody directly. And
14 that we may need to over-select some corridors
15 just in advance just to have them.

16 RETI appears to be the front runner
17 among the initiatives. And we need to be giving
18 deference to CAISO analyses and long-term
19 procurement proceeding results in our CPCN
20 proceedings.

21 We need to link up transmission policy
22 with energy efficiency and DSM.

23 And if you do joint transmission
24 projects they have to be vetted as least-cost,
25 best-fit among ratepayers.

1 BLM had three simple words, communicate,
2 communicate, communicate. And I think that was
3 echoed by a lot of the other parties.

4 So finally the written comments for
5 this. And I will try to be brief except for the
6 joint comments by the munis that will feed into
7 our panel that we are doing after a break. A
8 well-earned and well-deserved break for all of
9 you.

10 The Alliance for Responsible Energy
11 Policy said they believe we haven't adequately
12 covered DG and DSM alternatives and that RETI will
13 create a dangerous precedent that will lead to
14 habitat destruction, displacement of homes and
15 businesses and property devaluation.

16 Imperial Irrigation District supports
17 initiating a joint transmission project with SCE
18 on Path 42. They believe transmission projects
19 that cross multiple balancing authorities must be
20 integrated to ensure lowest cost to all California
21 consumers. They believe transmission policies
22 across California and neighboring balancing
23 authorities must be addressed where there are
24 barriers.

25 PG&E said a critical factor to ensuring

1 that the initiatives are successful is to match
2 the resulting transmission plans are requirements
3 of commercial realities. Without true integrated
4 planning PG&E is concerned that building new
5 transmission lines may miss the commercial reality
6 and viability of the renewable generation that may
7 use those lines.

8 Joint comments from the California Wind
9 Energy Association and Large-Scale Solar
10 Association. They believe we need to be focusing
11 on optimal transmission solutions rather than on
12 cost allocation issues. They also believe that
13 generator interconnection tariff reforms should be
14 implemented to address problems with the queue.

15 We received comments from Jon Seehafer.
16 I'm not sure if I'm pronouncing that correctly.
17 He is with the Department of Water Resources but
18 the comments do appear to be his alone, not of the
19 agency. He expresses concerns about offshore
20 ocean energy that wasn't covered in the workshop.
21 Because he believes it is on a development path to
22 become something serious much sooner than the time
23 it would take to place a transmission line.

24 And finally the joint comments by the
25 municipal utilities. This is CMUA, IID, LADWP and

1 SMUD. CMUA members have a long history of
2 successfully developing inter-regional
3 transmission facilities. Many of these include
4 participation by non-CMUA members and are jointly
5 owned with other transmission owners in California
6 and the West.

7 They believe we need a careful study of
8 transmission requirements to meet the 33 percent
9 renewable energy target.

10 That regional transmission planning
11 should be accomplished through WECC.

12 That the initiatives discussed at the
13 workshop are intended to be complementary but in
14 fact they have the potential to work at cross
15 purposes. Or at a minimum to duplicate efforts
16 and delay resolution of key issues.

17 They believe that the WECC's
18 Transmission Expansion Planning Policy Committee
19 should be the umbrella organization.

20 And that joint ownership issues need to
21 be resolved.

22 They identified some of the legal and
23 market obstacles to that joint ownership. POU's
24 require durable transmission arrangements such as
25 bilateral contracts. The CAISO tariff is

1 changeable in terms of transmission arrangements
2 can be modified by legal filing at FERC. And
3 these tariff modifications occur frequently.

4 The CAISO is moving towards locational
5 marginal pricing, which uses financial rights,
6 congestion revenue rights, rather than firm
7 physical rights. And holding these congestion
8 revenue rights can be risky and speculative.

9 The current CAISO tariff provisions
10 require CAISO to have operational control of any
11 jointly owned facility. CMUA understands that
12 this provision is being interpreted to bar joint
13 ownership unless the line is within the electric
14 footprint of the CAISO balancing authority.

15 And finally, although there are existing
16 examples of jointly owned transmission projects
17 such as the California-Oregon Transmission Project
18 and the Pacific DC Intertie, it appears that the
19 CAISO is unwilling to use the existing examples of
20 coexistence on jointly owned lines to be a model
21 for future transmission development.

22 So just to quickly summarize the
23 important points from this workshop. We heard
24 again that transmission and operational
25 constraints are the major barriers to achieving

1 the 33 percent target.

2 RETI appears to be the front runner
3 among all the initiatives. With the caveat that
4 we need to figure out how to expedite the
5 licensing of projects that come out of that
6 process.

7 Also the CEC's corridor designation
8 authority is going to be a critical piece. We
9 need to coordinate the various initiatives to
10 prevent duplication and conflicting results and
11 also try to minimize the amount of staff resources
12 needed from the various agencies that have to be
13 involved in all of these initiatives.

14 We need to continue to address
15 environmental costs and concerns as well as
16 educate the public and local governments about the
17 need for new transmission lines and the potential
18 impacts and costs of climate change.

19 We also need to work with local
20 governments to incorporate energy elements into
21 their general plan. And we may need to move the
22 planning horizon out 15 to 20 years to define
23 long-term needs for new transmission, transmission
24 upgrades and transmission corridors well in
25 advance of renewable project development.

1 All right. So you have all been
2 extremely patient as I plowed through all of this
3 material in a relatively short period of time. So
4 at this point I would suggest that that we take
5 about a 15 minute break and get set up for the
6 panel and then come back. And after we have the
7 panel we'll have public comments.

8 PRESIDING MEMBER BYRON: Heavens no,
9 heavens no. You may take a break.

10 Madame Chairman.

11 ASSOCIATE MEMBER PFANNENSTIEL: I just
12 wanted to comment that I feel like I cut class and
13 Suzanne went to class and took notes for me. And
14 now I feel terribly guilty about cutting all those
15 classes because it looks like they were very
16 interesting. Thank you.

17 PRESIDING MEMBER BYRON: Suzanne, you
18 did a wonderful job of summarizing a great deal of
19 material. And we have made an effort to read
20 through as much of this as we can and we have more
21 homework to do. But I think if it's all right,
22 you go ahead and take a break. I am going to
23 suggest that we press on, unless I am causing any
24 difficulty.

25 Those of you that were planning on a

1 break, take it now. But I would like to ask if we
2 could go ahead and empanel the folks that are on
3 the next part of the agenda.

4 MS. KOROSEC: Right.

5 PRESIDING MEMBER BYRON: And we will
6 just press on. Because we have got lots of
7 material. And I know it seems like you were up
8 there for an eternity but it wasn't that long. It
9 was very good.

10 MS. KOROSEC: You are very kind.

11 PRESIDING MEMBER BYRON: And please go
12 ahead. And if those kind folks that have agreed
13 to come and join us on this next panel. And I'll
14 just ramble on for a few minutes.

15 Mr. Bartridge, are you -- I don't see a
16 seat for you. Oh, you are going to be at the
17 podium, wonderful.

18 And we only have 45 minutes listed for
19 the panel. I guess I am a little concerned that
20 that will be enough time. So I will give you a
21 little more license on the time, Mr. Bartridge.

22 MR. BARTRIDGE: Very good.

23 PRESIDING MEMBER BYRON: But I would
24 also like to speak to the panel members. We
25 really appreciate your being here. This is an

1 important topic that we want to get into. I was
2 struck by some of Ms. Korosec' summary. The CMUA
3 comments with regard to RETI slowing things down,
4 need to streamline and consolidate efforts in
5 transmission planning.

6 When people have asked me, how do we
7 build a transmission line in California I have
8 always said in the past, go talk to a publicly-
9 owned utility. They can build a transmission
10 line. But of course we have now managed to slow
11 you down as well.

12 And we want to talk about this today.
13 We want to get into the subject a little bit. And
14 we appreciate your being here very much. But I am
15 not sure that we have enough time for everybody to
16 go on at length so we will count on Mr. Bartridge
17 for keeping us on time. But I will also ask you
18 if you will keep your remarks short. We will make
19 sure we can get through some of the topics that
20 you want to discuss.

21 Do we have anybody here from the ISO
22 that is going to be joining our panel.

23 MEMBER OF THE AUDIENCE: They are going
24 to be here at 2:30.

25 PRESIDING MEMBER BYRON: Ah, 2:30. So

1 we are supposed to take a break then, huh? You
2 guys cut it close, don't you.

3 Well, you know what I am going to do
4 then. I am going to ask if we can fill a little
5 bit of our time with public comment, if that would
6 be all right. And please, as I go through these
7 you can defer until later if you wish. But I am
8 going to take these in the order that I receive
9 them. It is perfectly okay to defer. Manuel
10 Alvarez from Southern California Edison is the
11 first card that I have. I am not sure that I see
12 him here.

13 MEMBER OF THE AUDIENCE: He stepped out.

14 PRESIDING MEMBER BYRON: Okay, no
15 problem. And Victor Kruger, a senior transmission
16 planner from San Diego Gas and Electric. Again,
17 if you are here would you like to speak now or
18 would you like to speak later?

19 MR. KRUGER: Maybe after the panel so I
20 don't repeat anything.

21 PRESIDING MEMBER BYRON: All right,
22 that's fine.

23 And Mr. Braun from CMUA. I'm guessing
24 after the panel.

25 MR. BRAUN: Yes.

1 PRESIDING MEMBER BYRON: I knew it, I
2 knew it. Okay.

3 Now there are some folks that are on the
4 phone that may still be with us who may wish to
5 speak now. And I am very eager to hear from
6 Arthur O'Donnell, Center for Resource Solutions.

7 MR. O'DONNELL: I am here on the phone.

8 PRESIDING MEMBER BYRON: Would you like
9 to speak now, Mr. O'Donnell?

10 MR. O'DONNELL: Well, I am just here to
11 provide any background on the interactions between
12 voluntary markets for renewable energy, especially
13 the use of RECs, and compliance with RPS. And we
14 were asked to provide some data and some insight
15 to your staff. I didn't hear anything in the
16 previous presentations that directly addressed
17 that.

18 PRESIDING MEMBER BYRON: All right.
19 Well thank you for being with us. We will then go
20 ahead and hold off. You can reserve your right
21 for further comment.

22 MR. O'DONNELL: Okay, thank you.

23 PRESIDING MEMBER BYRON: And also on the
24 phone is Joseph Langenberg, Central California
25 Power.

1 MR. LANGENBERG: I'd just as soon
2 reserve my right to speak later, thank you.

3 PRESIDING MEMBER BYRON: All right. And
4 then of course the other card I have, Mr. Charles
5 Toka, wishes to speak at the end as well.

6 I think my plan has failed, I apologize.
7 We are going to take a ten minute break. Thank
8 you very much.

9 (Whereupon a recess was taken off
10 the record.)

11 PRESIDING MEMBER BYRON: Ms. Edson, it
12 is good to have you. Former Commissioner Edson.
13 We were trying to press on without a break but
14 couldn't do it without you.

15 I will now turn this over to
16 Mr. Bartridge. Go right ahead.

17 MR. BARTRIDGE: Thank you, Commissioner.
18 I will start with a little background here.

19 On July 17 representatives from Imperial
20 Irrigation District, LA Department of Water and
21 Power, Sacramento Municipal Utility District,
22 Turlock Irrigation District and Western Area Power
23 Administration met with Commission staff to
24 discuss what they perceive as obstacles to joint
25 transmission project development between POUs and

1 investor-owned utilities subject to the CAISO
2 tariff. At that time they presented us with a
3 white paper highlighting these concerns.

4 The issue was then raised, as Suzanne
5 noted earlier, during the round table discussion
6 on our July 23 IEPR Update Workshop on
7 transmission issues and barriers to achieving a
8 higher level of renewables in California.

9 The white paper was submitted to our
10 docket as an attachment to comments from CMUA on
11 August 1. Some of the obstacles cited in the
12 white paper as barriers to joint transmission
13 development are operational, operational issues,
14 financing issues, contract certainty, planning
15 issues and ratepayer benefits.

16 In the interest of fairness I will also
17 note that the CAISO has concerns of its own as it
18 is charged by the Federal Energy Regulatory
19 Commission not only with ensuring fair and non-
20 discriminatory access to the grid but also in
21 determining that proposed projects represent the
22 least-cost solution for CAISO ratepayers.

23 So we are hopeful that today's panel
24 discussion will shed some light on these issues
25 and the parties can work together in the future so

1 that joint transmission projects can be developed
2 that will help meet the state's aggressive
3 renewable goals.

4 I am going to lay out some ground rules
5 for the round table as we get going. Let's start
6 off with the POUs. And they will summarize their
7 issues and the actions they believe are necessary
8 to address them. We'll go for 10 or 15 minutes.
9 At that point we will have a 10 or 15 minute CAISO
10 response, followed by 10 to 15 minutes of
11 interactive discussion, including questions from
12 Commissioners. And thereafter we'll open it all
13 up to public comments.

14 So with that let me introduce who we
15 have today. I'll start with the POUs. Steve
16 Sorey with SMUD, Mukhles Bhuiyan from LADWP, Juan
17 Carlos Sandoval from IID, Randy Baysinger from
18 TID, Laura Manz from CAISO and Karen Edson from
19 CAISO. With that I'll turn it over to Steve to
20 lay out the issues.

21 MR. SOREY: Let me start by thanking you
22 for the opportunity to be here today. I will lay
23 this out in a couple of big points. One is the
24 issues we see with getting joint transmission
25 projects done with California ISO PTOs. And then

1 solutions that have worked for us in being able to
2 get transmission built in the state of California.

3 Overall we believe that we need to move
4 forward now with joint transmission projects if we
5 are going to meet our renewable energy goals as
6 laid out and the greenhouse gas goals. There is
7 no time for delay given the challenges in getting
8 these projects built. Environmental siting costs,
9 location of renewable resources.

10 To accomplish this we believe we need to
11 leave our philosophical differences at the door
12 and come to the table and negotiate in a
13 collaborative manner. We have growing concerns
14 with joint transmission projects that involve the
15 California ISO or California ISO transmission TOUs
16 -- TOPs? Anyway, transmission owners.

17 We believe the ISO requirements for
18 joint transmission projects present significant
19 challenges to their development. We believe the
20 ISO has stringent criteria in which any joint
21 transmission project with the ISO requires, one,
22 the assets be operated solely by the ISO
23 regardless of location, regardless of percentage
24 ownership. And two, once in service all
25 operational costs, planning and expansion must

1 comply with the California ISO tariff, regardless
2 of any contractual agreements between the
3 participants in the line.

4 These two criteria subject us to market
5 changes or volatility changes in price, even
6 though we have put hundreds of millions of dollars
7 potentially into building these construction --
8 into constructing these transmission lines.

9 We believe the California ISO's narrow
10 approach to transmission development restricts
11 balanced bilateral negotiations among the
12 participants and hinders joint transmission
13 project development in California. The difficulty
14 in developing balanced bilateral structured
15 agreements with the California ISO has limited
16 joint transmission projects among California ISO
17 PTOs and non-PTOs to one project being completed
18 since 1998. That being the Path 15 upgrade.

19 That project was taken on in earnest
20 after the May 17, 2001 National Energy Policy
21 Report recommended that President George W. Bush
22 direct the Secretary of Energy to authorize
23 Western Area Power to explore ways to relieve path
24 congestion through the development of
25 transmission. As a result of this a bilateral

1 agreement was negotiated with the Western Area
2 Power Administration, PG&E and Trans-Elect. After
3 that negotiation the ISO adopted that agreement in
4 whole with terms and conditions existing without
5 modification.

6 Currently there are no joint
7 transmission projects planned between the
8 California public utilities and the California
9 ISO. In contrast to that, development outside of
10 California seems to move forward on a joint basis.
11 On average Arizona utilities are building a new
12 high-voltage transmission line and substation
13 every 18 months. There is significant
14 collaboration between the two investor-owned
15 utilities and three public power utilities in the
16 state. They use historical contract, bilateral
17 negotiations to accomplish this task.

18 However in California we have not been
19 as successful in developing joint projects between
20 the California ISO and private utilities. For
21 example, the Green Path Southwest and the Green
22 Path North help to illustrate the challenges
23 facing joint transmission development. The Green
24 Path Southwest is a project IID, Citizens Energy
25 and San Diego Gas and Electric attempted to build

1 a 500 kV transmission project between IID and San
2 Diego to provide access to renewable resources.

3 Another project, Green Power North.
4 Green Path North, excuse me. It was a project
5 between LADWP, IID, SCPPA and a nonprofit
6 corporation, Citizens Energy Corporation.
7 Attempted to develop an agreement for construction
8 of a joint transmission project access for over
9 2,000 megawatts of geothermal resources.

10 Both of these projects failed. Our
11 negotiations failed due to concerns and
12 discussions over operational control and tariff
13 issues. As I said earlier, we believe that joint
14 transmission projects are needed more than ever to
15 ensure that load serving entities achieve their
16 respective mandated renewable portfolio standards
17 and the future greenhouse gas standards.

18 Solutions need to be found to move
19 beyond the current deadlock on joint transmission
20 projects between the California ISO and other
21 balancing authorities and transmission owners in
22 the Western United States. Specifically we must
23 constructively address the challenges created by
24 the changing California ISO business model and
25 that of its neighbors in the west.

1 In order to bridge the differences that
2 exist between the California ISO business model
3 and those of its neighbors a new framework which
4 provides a balanced and evenhanded approach needs
5 to be adopted.

6 This framework must include an open and
7 non-discriminatory planning process. We believe
8 that all planning should be done in accordance
9 with FERC Order 890 and the WECC, Western Energy
10 Coordinating Council, planning criteria.

11 Cost certainty. All costs and
12 liabilities should be shared amongst the
13 participants based on their investment and
14 benefits received from the line.

15 Operational control. Day-to-day control
16 should be negotiated by the joint participants,
17 not solely under the control of the ISO by
18 default.

19 For example, successful joint
20 transmission project development that are moving
21 forward: The Palo Verde North Gila Transmission
22 Project is a 117 mile transmission line being
23 developed by IID, APS, SRP and Wellton-Mohawk
24 Irrigation District and will be capable of
25 transporting 1200 megawatts of energy.

1 The Green Path North is moving forward
2 but only with public power participants. It
3 should allow access to renewable resources.

4 The TANK Alpha, Delta and Zeta
5 transmission project, another one solely between
6 public power entities, is a transmission line to
7 be built in Northern California to provide access
8 to renewables in Northeastern California.

9 In summary, we believe that a
10 collaborative process is crucial to developing
11 consensus and resolving these issues to ensure our
12 efforts are better focused on achieving the
13 state's energy effectiveness. Thank you.

14 MR. BARTRIDGE: Thanks Steve. With that
15 we will turn it over to the ISO for a response.

16 MS. EDSON: First let me thank the
17 Commission for holding this workshop and allowing
18 us to be a presenter here. I am Karen Edson, vice
19 president of external affairs at the California
20 ISO. And to my left is Laura Manz, in her second
21 week at the ISO as the vice president of market
22 and infrastructure development.

23 PRESIDING MEMBER BYRON: Okay, we'll
24 reserve all the difficult questions for her.

25 MS. EDSON: That's my plan.

1 MS. MANZ: That's why I'm here.

2 MS. EDSON: Laura actually brings a very
3 rich background from the East. She worked for
4 many years in an investor-owned utility in New
5 Jersey interacting with PJM, ISO and more recently
6 was an executive with San Diego Gas and Electric
7 Company.

8 Let me respond at a high level and the
9 same terms as Mr. Sorey. Because gosh, when I
10 hear his list of requests, from my point of view
11 it does not pose a real difficulty for us.

12 We are of the view that transmission
13 funded by our ratepayers has to provide
14 commensurate benefits to our ratepayers. In order
15 to make that assessment though, as I am sure you
16 understand, we need a project before us that we
17 can look at, we can analyze, we can study to know
18 what the ratepayer implications are, what the
19 reliability implications are, et cetera.

20 We have provisions in our tariff that
21 address many of the needs that Mr. Sorey described
22 having to do with transmission ownership rights
23 and actually minimizing certain charges and
24 protecting transmission owners from other charges.
25 In fact our tariff includes specific provisions

1 that provide for the handling of bilateral
2 contracts between the ISO and non-participants in
3 our, in our market. And provides for waiver of
4 transmission provisions when those agreements are
5 accepted by FERC.

6 We of course are a regulated entity. A
7 nonprofit, public benefit corporation and can't of
8 our own action waive a FERC-approved provision.
9 But that is an opportunity, I think, for engaging
10 in very significant and important discussions
11 about the kind of transmission projects that are
12 being described here.

13 We do have very different models as you
14 know. The municipal utility community reflects
15 much more of the vertically integrated monopoly
16 model that has existed for a long time. They
17 also, like us, are nonprofit of course. And we
18 are a market-based model so there are fundamental
19 differences in how we conduct our business. Which
20 raises an array of issues that should and need to
21 be addressed in order to make projects of this
22 sort go forward.

23 I think, as Mr. Sorey indicated, we
24 should leave ideology at the door and try to make
25 sure that we can reconcile these differences.

1 I do though want to make sure that we
2 identify what I think is an important policy
3 consideration that this Commission needs to
4 consider. And that is to make sure that in the
5 transmission development that occurs we are making
6 sure that that transmission is fully utilized. So
7 that before -- In order to make sure that we don't
8 have to expand the transmission system beyond what
9 should be the smallest environmental footprint
10 possible.

11 These transmission corridors that need
12 to be utilized are extremely difficult to
13 establish. We all are aware of the kind of siting
14 and permitting issues that have to be addressed.
15 And it is I think quite important to make sure
16 that the capacity on these lines is utilized for
17 the benefit of the entire state in reaching these
18 -- its important environmental objectives.

19 Laura, is there anything you can add in
20 response?

21 MS. MANZ: One of the things that I
22 think is interesting is that the ISO is not a
23 changing business model.

24 ASSOCIATE MEMBER PFANNENSTIEL: Excuse
25 me, would you make sure your mic is on.

1 MS. MANZ: Yes.

2 ASSOCIATE MEMBER PFANNENSTIEL: Thank
3 you.

4 MS. MANZ: And I will try to not holler
5 too loud. We are not a changing business model.
6 I mean, it is the Independent System Operator. It
7 is trying to add scope and reach and more openness
8 to something that was before this a closed
9 process. And so under Order 890 we are obligated
10 to open the planning process to all comers to look
11 at what are the solutions. But that requires
12 certain studies for reliability. We have to make
13 sure everything works within the context of what's
14 already there. So that's part of what needs to
15 happen in a planning process.

16 Which I think everyone in the West is
17 looking at how do we get better at doing this in a
18 collaborative fashion. So if there is a changing
19 business model I think that might be one of the
20 directions we are headed is to have increased
21 collaboration, increased dialogue around how this
22 all works.

23 What I am not clear about. What does it
24 mean to have cost certainty? And as roles sort of
25 are separated and more clearly defined, as a

1 transmission owner cost certainty means that you
2 have sort of an annuity-style recovery for your
3 transmission asset. And that's one style of cost
4 certainty.

5 There is another style of cost certainty
6 which as you are using the grid, either as a
7 producer or a buyer, that you have some sort of
8 way to risk delivery differences and delivery
9 prices. And there are two models to do that.

10 One is a physical rights model, which
11 means I inject a certain amount at Point A and I
12 take out a certain amount at Point B and I know
13 for certain what my costs are. We have a
14 different price certainty model under our nodal
15 pricing but it delivers the same thing. You have
16 a right to inject so much at a certain point, a
17 right to take out at a certain point and your
18 delivery costs are hedged.

19 So under either model you get the cost
20 certainty. So I wasn't quite sure, given those
21 two things. I think we have cost certainty and we
22 have ways to cover cost certainty in all cases.
23 So I don't think we see anything from a conceptual
24 or technical part that would stop us from coming
25 up with something that would work for everyone.

1 PRESIDING MEMBER BYRON: Jim, I am going
2 to count on you to go ahead and take us from here.
3 You had said you wanted some round table
4 discussion at this point.

5 MR. BARTRIDGE: Yes. I'd like to have
6 some interactive discussion on this. If the POUs
7 or anyone in the public would like to respond to
8 the ISO's statements please feel free. I would
9 like to begin a dialogue here.

10 ASSOCIATE MEMBER PFANNENSTIEL: Jim, may
11 I ask a question? I just want to make sure I
12 understand what these issues are that are in front
13 of us. It seems to me that the publicly-owned
14 utilities are saying to us that because of the way
15 the ISO planning process and tariffs are set up
16 that it is not feasible for them to join in joint
17 transmission projects. And the ISO is saying,
18 well show us one. Show us a project and then we
19 will figure out how to make that work.

20 I don't know whether there are specific
21 examples that the publicly-owned utilities can
22 give me that would show me where projects have
23 been brought to the ISO and it wasn't able to
24 work.

25 MR. BHUIYAN: Madame Chairwoman, I am

1 Mukhles Bhuiyan with Los Angeles Department of
2 Water and Power. I am a power engineering
3 manager. I work in the power system activity
4 office. We have -- In the City of Los Angeles we
5 have an RPS policy. We have 20 percent within the
6 year 2010 and 35 percent within 2020.

7 And we have been -- In the State of
8 California we own about 25 percent of the
9 transmission lines. In the past we have many,
10 many joint projects that we could build, including
11 the Pacific Intertie, Inter-Mountain Power
12 Project, the Adelanto project. Those are multiple
13 examples of public power versus investor-owned
14 utilities that we have done. We have not been
15 able to do a single one since ISO has took control
16 of those entities.

17 I will give you one example. Green Path
18 North is a transmission project we have been
19 trying to build to get the geothermal power, which
20 we believe is the only resource that can reduce
21 our coal consumption. That transmission line
22 starts from the station close to Devers. It is
23 supposed to be a new station, Devers 2. And
24 building a transmission line taking up to the new
25 station called Hesperia close to Station Lugo.

1 So in that particular project we had
2 Citizens Energy, a private entity, who wanted to
3 become a partner with us. Everything was a go
4 until they applied to CAISO to become a PTO. And
5 CAISO's transmission revenue requirement asked
6 them to be -- if they wanted to participate in
7 this project the entire portion of that project,
8 all power, although that is within our balancing
9 authority. But because Citizen Energy as a
10 partner wanted to be a participant in that
11 project, the only way Citizen could participate,
12 if the entire power was within the CAISO balancing
13 authority.

14 So they have gone ahead, submitted to
15 FERC. CAISO has intervened. And at the end they
16 just gave up and they are not participating in the
17 project anymore. They could not meet CAISO's
18 requirement so we are moving forward. The
19 municipals or the public power is moving forward
20 with the Green Path just on our own.

21 ASSOCIATE MEMBER PFANNENSTIEL: So the
22 ISO requirement that all the power be within the
23 ISO balancing authority. That means control. Is
24 it operational control that the concern was?

25 MR. BHUIYAN: Yes, yes.

1 ASSOCIATE MEMBER PFANNENSTIEL: Thank
2 you. Karen, did you want to respond?

3 MS. EDSON: Yes, I'm happy to respond.
4 I was personally in several meetings with
5 executives of Los Angeles Department of Water and
6 Power where we made clear that we would not be
7 insisting on the requirements cited here. We
8 indicated an openness to discuss these things.

9 And in other conversations with Los
10 Angeles regarding the kinds of issues that we
11 would need to study were we to examine this
12 project for inclusion in our rates, were advised
13 that Los Angeles would rather not have those
14 issues raised and would instead pull back from the
15 project. So we are -- I hate to get into a he-
16 said, she-said kind of conversation but we're left
17 there to some extent by that particular example.

18 ASSOCIATE MEMBER PFANNENSTIEL: So your
19 point is that in order for you to accommodate this
20 project you needed to do a fair amount of more
21 analysis on it and that LA and their potential
22 partner on this didn't want to allow that
23 analysis.

24 MS. EDSON: Well we have to be able to
25 study these facilities and determine what the

1 reliability impacts are, that they certainly have
2 no adverse reliability impacts, and what the
3 economic impacts are for our ratepayers. We have
4 to make those findings, take the matter before our
5 Board of Governors, before we can recommend to
6 FERC whether the cost of these projects should go
7 into wholesale transmission rates.

8 We have a very open Order 890 process.
9 All stakeholders are welcome to bring these
10 projects forward and to engage in that study
11 process. We are open, as I indicated in opening
12 comments.

13 ASSOCIATE MEMBER PFANNENSTIEL: On this
14 one you weren't able to finish the analysis on
15 either the cost or the reliability impact; is that
16 right?

17 MS. EDSON: We were, we were asked not
18 to pursue that work. And ultimately Citizens
19 Energy withdrew their petition to FERC and stopped
20 that process so the issues were not engaged.

21 MR. BHUIYAN: I will not get into the
22 details. The only thing I will tell you is there
23 are multiple e-mails that I have with me which
24 basically says how CAISO has stonewalled the
25 company and they had no other choice but to

1 withdraw from the project.

2 And the submittal. Their submittal to
3 the FERC process and CAISO's intervention into
4 that will also speak for itself.

5 MR. SANDOVAL: I would like to add.
6 This is Juan Carlos Sandoval from IID. I
7 personally participated in the Greenpath Southwest
8 negotiations for almost two years and our
9 experience is pretty much the same. At the end of
10 the negotiations the two issues that Steve
11 described pretty much were the result of IID
12 pulling out of the project. Basically operational
13 control and application of the tariff.

14 But what I would like to say is I would
15 like to look forward because we have projects, you
16 know, like our Path 42 or others that can serve as
17 an example. You know, how can we make this work,
18 you know. We believe -- Personally I believe that
19 public power is a key player in the solution to
20 this problem.

21 PRESIDING MEMBER BYRON: Mr. Sandoval,
22 the example you just referred to, would you
23 elaborate. You said 532, I think. I forget what
24 project you just mentioned was an example.

25 ADVISOR TUTT: I believe you said

1 Greenpath Southwest.

2 MR. SANDOVAL: Oh, Path 42.

3 PRESIDING MEMBER BYRON: Okay, Path 42.

4 MR. SANDOVAL: WECC Path 42 is our tie
5 with Edison. Coachella Valley to Devers, 230 kV
6 transmission lines.

7 PRESIDING MEMBER BYRON: And is that a
8 previous example or a future example?

9 MR. SANDOVAL: Well it could be an
10 example. That particular tie line between the two
11 systems, IID and the ISO, can be enhanced and
12 provide up to 3200 megawatts of capacity, you
13 know, from the existing 600 megawatts and provide
14 a lot of the energy to meet the RPS.

15 ADVISOR TUTT: And that enhancement
16 would be the Greenpath Southwest Project?

17 MR. SANDOVAL: No, it would be -- Again,
18 this is a WECC path, you know, that we have with
19 Edison. It would build upon existing
20 infrastructure that can be upgraded. We can
21 deliver a significant amount of geothermal and
22 solar energy from our system.

23 PRESIDING MEMBER BYRON: So this a
24 future example.

25 MR. SANDOVAL: Yes, a future example,

1 excuse me.

2 PRESIDING MEMBER BYRON: The ISO has
3 been around for ten years. The Path 15 upgrade I
4 think was one of the examples that I read about.
5 That the project, although unique, was successful.
6 Were there other projects in the past ten years
7 that are successful examples of POU bilateral
8 agreement?

9 MR. SANDOVAL: Sure. IID is a
10 participant in the Southwest Power Link. It was a
11 joint collaboration between San Diego Gas and
12 Electric and APS in building this 500 kV line from
13 Palo Verde all the way out to the Imperial Valley
14 Substation.

15 MR. BARTRIDGE: Clarify that.

16 MR. SOREY: That did not involve the ISO
17 though.

18 MR. BARTRIDGE: Right, that is a much
19 older project.

20 MR. SANDOVAL: Yes, it is in the past.
21 Before, prior to the ISO. Excuse me, yes.

22 MS. EDSON: Let me, let me just comment
23 on that because it is a preexisting project. It
24 was prior to the ISO. But that's an example where
25 we have worked with the parties to that agreement

1 to make sure they can be accommodated under our
2 model.

3 And just a note on the IID Greenpath
4 Southwest Project. Which as I understand it was
5 initiated as part of, an extension of the Sunrise
6 Project I guess is a way to think about it. In
7 part in order to give San Diego access to Imperial
8 County geothermal.

9 In the case of that project IID would
10 have been a five percent owner of the project with
11 95 percent of the cost covered by SDG&E and ISO
12 ratepayers. There were some difficult
13 conversations between all parties and there was a
14 memorandum of understanding reached between SDG&E,
15 IID and Citizens Energy. The ISO was not a party
16 to that agreement but was well aware of it and was
17 comfortable with it.

18 Subsequently a new Board of Directors
19 was elected in IID and the district pulled out of
20 that agreement. And subsequent discussions, as I
21 understand it, were largely unsuccessful.

22 These things are complicated but I just
23 want to assure the Commission that we are open to
24 engaging in these discussions. We have an open
25 Order 890-compliant transmission planning process

1 and we think these kinds of issues need to come
2 there. Imperial County is sitting on one of the
3 richest renewable resources in the country and it
4 absolutely is part of California's solution to its
5 renewable objectives.

6 PRESIDING MEMBER BYRON: Yes. I don't
7 think you were here to hear an earlier comment
8 that it is the Saudi Arabia of renewables.

9 ASSOCIATE MEMBER PFANNENSTIEL: The
10 Middle East.

11 MS. EDSON: If you count the solar in
12 there I'm sure that's true.

13 PRESIDING MEMBER BYRON: The Persian
14 Gulf of renewables but it has more conflict.

15 MS. EDSON: And less water. At least
16 surrounding it.

17 MS. MANZ: I'd like to talk just for a
18 brief moment about in theory what ought an Order
19 890 compliance process deliver for us and what the
20 CAISO is looking for in the integrated planning.
21 It is really I think a fairly simple threshold and
22 not mutually exclusive from any other transmission
23 owner. Job one is to maintain reliability and
24 that is what we are all trying to do as we sort of
25 collaborate on our plans for the region.

1 Job two is to make sure we aren't
2 eroding any existing carrying capability on the
3 system. So, you know, we want to make sure that
4 if we build something it is robust enough to fit
5 in to what everything else is already doing. So
6 we don't want to build a small line that might
7 take 1,000 megawatts of delivery and bring it down
8 to 800. We want to make sure that the existing
9 1,000 becomes more when we build more facilities
10 around it. And that's why this integrated
11 planning is so important.

12 And the other part of this is, if there
13 is a third-party private investor that wants to
14 come forward and fund a transmission line. Again,
15 this is an annuity model. Here is the tariff
16 rate, here is what you will be paid. And it is
17 important as we go through all this planning that
18 we don't set up any barriers to entry to come into
19 the process. But we also don't set up any
20 barriers to exit if they find that it is not
21 commercially viable for them.

22 PRESIDING MEMBER BYRON: If I may. The
23 ISO wrote a report recently, I believe it came out
24 about a month ago, indicating that if we are going
25 to reach these high levels of renewables that we

1 are discussing. This is really why we are
2 interested in this topic. That we may need as
3 many as six 500 kV lines that are built out of the
4 desert southwest. So very simply, let's go. Why
5 not? Let's build them and worry about, worry
6 about filling them up later as long as they
7 integrate with the system.

8 So I am trying to understand what the
9 FERC requirement or the FERC role here is with
10 regard to your tariff. Has something changed in
11 the last ten years of the ISO's operation with
12 regard to how you deal with these bilateral
13 contracts or these bilateral agreements that the
14 POUs come in with? Is it a new requirement that
15 has been imposed or has it been this way since the
16 ISO began?

17 MS. EDSON: I am not sure which
18 requirement you are referring to.

19 PRESIDING MEMBER BYRON: Well, the
20 operational requirement on the part of the ISO.
21 The operational control and the tariff aspect.
22 The wholesale tariff aspect that you brought up
23 earlier.

24 MS. EDSON: Well no, the ISO has always
25 had the obligation to approve projects whose costs

1 were recovered in wholesale transmission rates for
2 our participating transmission owners. That
3 includes California's three investor-owned
4 utilities as well as the southern cities and the
5 public utilities there. And that requirement has
6 always existed.

7 The opportunity to work with us and
8 enter into bilateral arrangements is part of our
9 existing tariff. I don't know, frankly, when it
10 was, whether it has been there from the beginning
11 or whether it was added more recently but I
12 believe it's longstanding, our willingness to
13 enter into these kinds of bilateral arrangements.
14 And that can encompass operational control. I
15 don't want to rule out those issues and there are
16 various ways to define operational control.

17 All of those matters need to be part of
18 these discussions.

19 ASSOCIATE MEMBER PFANNENSTIEL: May I
20 just ask Mr. Sorey something on this. You said at
21 the outset that there's only been one transmission
22 project, one joint --

23 MR. SOREY: Project built since 1998.

24 ASSOCIATE MEMBER PFANNENSTIEL: And
25 that's what I was trying to get to, the 1998.

1 MR. SOREY: That's when the California
2 ISO started.

3 ASSOCIATE MEMBER PFANNENSTIEL: That's
4 what I wanted to confirm. So your point is that
5 it has never worked since the ISO has been around.

6 MR. SOREY: That's correct.

7 ASSOCIATE MEMBER PFANNENSTIEL: So it is
8 nothing new and it is not some new problem. It
9 has to do with whatever -- in your view, whatever
10 the requirements are of the current ISO.

11 MR. SOREY: Right.

12 ASSOCIATE MEMBER PFANNENSTIEL: That it
13 is simply not working for the munis.

14 MR. SOREY: That's correct.

15 PRESIDING MEMBER BYRON: And I believe
16 Mr. Bhuiyan said that as well.

17 MR. SOREY: Yes. And if I may for just
18 a second. It seems that we have two different
19 models functioning here, our business models. One
20 is the ISO's and it has various ways of hedging
21 your transmission costs and your delivery costs
22 and your energy costs. And that is a fair amount
23 of complicated financial instruments.

24 Another is the way that has been done in
25 the utility industry for a very long time and it

1 is through contract ownership rights. You can
2 inject power at one point and take power at the
3 other end of that. Out at the other end at
4 another point. And you know the cost of moving
5 that power from Point A to Point B at that time
6 and for the life of the line absent upgrades or
7 changes. But you know what your cost to move
8 power, for example, from the Pacific Northwest
9 into California to deliver it to Sacramento.

10 Under the ISO's model you have varying
11 instruments that allow you to hedge those type of
12 transactions. You don't have any fixed costs
13 other than the fact that you may have contributed
14 to building the line and then you may recover that
15 through other people using it. But the costs on
16 those hedging instruments are unidirectional. So
17 you may buy that or be awarded that hedging
18 instrument in one direction. But if for some
19 reason the LNP model is changing the dynamic of
20 the system, you may get charged because you can
21 hedge at the other direction. Those are the kind
22 of risks we have difficulty taking on.

23 MS. MANZ: I would like to go back and
24 talk about what's changed in the industry since
25 1998. And unfortunately I think I can speak to

1 that issue.

2 ASSOCIATE MEMBER PFANNENSTIEL: Many of
3 us have been around since then.

4 MS. MANZ: Yes. First of all what
5 changed was the notion of open access. And it has
6 changed more in some areas than others. But open
7 access really means that you start with a
8 fundamental model. And the model that the
9 California ISO uses, the model that we are talking
10 about today, really maintains that fundamental. I
11 inject these many megawatts here, I take out as
12 many megawatts there, and I size the wire to make
13 that happen. That is not different between our
14 model and the model proposed here, it's the same.

15 What is different is the open access and
16 availability of the grid for people that didn't
17 contribute to those initial set of rights. And so
18 an ISO model will allow non-firm use of that
19 system and people pay for the non-firm use. But
20 the rights aren't courted. It provides you true
21 open access. So if you are a load and you want to
22 take more, or you are a generator and you want to
23 produce more, you are allowed to do that even if
24 you didn't have, you know, sort of a seat at the
25 table in that initial contract.

1 But it doesn't erode what happened for
2 people that had a seat at the table in the initial
3 contract. So the model starts from the same
4 place. But open access becomes sort of a grander
5 concept, if you will, under certain conditions.

6 Another thing changed. And I sat in the
7 dark during the Northeast Blackout and that
8 changed fundamentally how we look at power grids.
9 So, you know, sort of reading through the NERC
10 Blackout Report, things like that, we really are
11 trying to get a more regional view of things. And
12 so what we are seeing in the planning process is
13 to have more collaboration and to have more
14 interaction, if you will, so that we have better
15 scope, better reach.

16 I don't find it a failure to say, when
17 we started open access we actually got better
18 efficiency and better usage out of the grid assets
19 that were already there. So I don't know that the
20 fact that we haven't built. And I know we have
21 built transmission. I think someone threw a
22 number at me, about \$8 billion worth, somewhere I
23 have seen that. So there is transmission being
24 built.

25 The question is, what sort of investment

1 collaboratives work? What sort of reliability
2 collaboratives work? What sort of planning
3 collaboratives work? Because we have had a few
4 things change since 1998. I think fundamentally
5 how we think of open access and also how we think
6 about reliability in a much broader scale have
7 been kind of two fundamental shifts conceptually
8 since 1998.

9 MR. BHUIYAN: I want to address a few
10 issues that Ms. Manz just brought up. Open
11 access. I hope many of you know that we do have
12 open access. We have OASIS. We have built an
13 OASIS everybody can access and post what is
14 available for them. Which lines are available
15 where they can transmit power from where to where.
16 So it is not -- Our transmission has been built
17 very robust and is not a closed system.

18 Secondly, you talked about energy
19 prices. We, LADWP, has contributed with our
20 excess energy during the California energy crisis.
21 So we do have generation and we did, we do provide
22 very reliable service to our customers. Our
23 customers have not been blacked out, thank God.

24 Our company, along with all the other
25 public power, I think we are -- As you know we are

1 a vertically integrated utility. And we for
2 ourself cannot invest money into building
3 geothermal plants in the Imperial Irrigation
4 District area or the Imperial Valley and not have
5 the transmission built or the rights on
6 transmission to bring that power to serve our
7 load. That is the fundamental difference of
8 policy we do have, to serve our customers. Thank
9 you.

10 COMMISSIONER DOUGLAS: I have a question
11 for both the ISO and the POU representatives. I
12 am still trying to get to the bottom of the
13 question of whether there is a fundamental
14 obstacle here between using the ISO model for the
15 portion of the line that pertains to utilities
16 under the jurisdiction of the ISO and the POU
17 model for the portion of the line that essentially
18 is financed by the POUs and part of the POU
19 systems. You know, I am hearing about the
20 different models and how they might function
21 differently. But fundamentally can you make those
22 two systems work together or is it necessary that
23 one system of either tariff or control dominate on
24 the line?

25 MR. SOREY: There are several lines

1 today that are operated in this manner, with the
2 two separate business models on the same line.
3 And they include the Southwest Power Link, Path
4 15, Eldorado 500 kV system, the Malin-Round
5 Mountain 1 and Round Mountain 2 lines. So it does
6 exist, it can be done.

7 COMMISSIONER DOUGLAS: So from your
8 perspective it is not, that's not a problem.

9 MR. SOREY: That's correct.

10 MS. MANZ: I agree.

11 MR. SOREY: I would like to address just
12 a couple of things if I could, to respond to
13 previous comments.

14 PRESIDING MEMBER BYRON: If you wouldn't
15 mind, let the ISO folks respond as well then we'll
16 come right back to you.

17 MS. MANZ: Yeah, I agree. I think we
18 see a lot. Not only in the West but nationally
19 there are, you know, these types of rights. There
20 are wheeling arrangements where, for example, one
21 I am familiar with is ConEd upgraded transmission
22 facilities in its neighboring ISO. Not even
23 neighboring utility, neighboring ISO. And it has
24 rights to wield power through the neighboring ISO.

25 So you have these ISO or ISO market to

1 non-market interfaces. You have this creating
2 kind of wheeling arrangements where you can do
3 facility upgrades in your neighbor's territory and
4 use the expanded capability. So there's all kinds
5 of models that are workable under these, within
6 these conversations.

7 COMMISSIONER DOUGLAS: So from your
8 perspective then is it a negative in any way to
9 look at a potential shared line as opposed to a
10 line that would potentially be fully within ISO
11 control or fully subject to the ISO-style tariff?
12 Is there any disadvantage associated with a shared
13 line?

14 MS. MANZ: From a funding perspective.
15 Again I want to separate out the funding, the
16 planning, the operating. From a funding
17 perspective I think the ISO remains indifferent as
18 to who is paying for lines that come in. We do
19 need to make sure it meets all the reliability
20 requirements and doesn't erode anyone else's
21 existing transmission rights. That's kind of, I
22 think we would all agree to that.

23 And then the other part of, what do we
24 mean by open access. And if open access means
25 that I build 300 megawatts of capability and I

1 reserve it for myself and I don't let anyone else
2 use it, then we would want something that's a
3 little more robust that allows generation re-
4 dispatched to increase, you know, capability.
5 That we can have sort of shared use and more open
6 use. And that's something that can be worked out.
7 Again, all the examples we have given are
8 situations where this can be worked out.

9 MR. BARTRIDGE: Commissioners, if I may.
10 I would like to ask Tony Braun of the Municipal
11 Utilities Association if he has anything. I see
12 he is kind of jumping in his chair over here. And
13 also Randy from TID if you have any input on TANK
14 issues please add those as well.

15 MR. BRAUN: Thank you, Jim.
16 Commissioners, Tony Braun on behalf of the
17 California Municipal Utilities Association. I
18 have a whole host of thoughts that are floating
19 around in my head. Let's see if I can order them.

20 I like a lot of what the ISO is saying.
21 I'd like to put a few points and specific examples
22 on it to see if we can hone it and get some
23 specifics here to make sure we are on the same
24 page. I also think that it would be worthwhile to
25 track down some of the examples that have come up

1 to see exactly what happened and maybe we can
2 avoid those problems in the past -- that have
3 happened in the past.

4 Let's go to the Greenpath issue just to
5 sort that out because I think we have sort of
6 different scenarios. I am not burdened by being
7 at the table in those negotiations so I would bet
8 that from knowing a lot of what went on.

9 What I do know is what I read in FERC
10 filings. And what I read is a filing that
11 Citizens made in which they characterized, and I
12 am using their words so I am not vouching for the
13 accuracy of this characterization. That the
14 facilities would categorically be required to be
15 in the ISO's load control area for it to even
16 contemplate the facilities for inclusion in the
17 PTOs transmission revenue requirement. That's
18 what they said at FERC. The ISO filed a response
19 to that and it did not rebut that factual
20 allegation.

21 So I think it would be helpful. I think
22 a lot of what we are going on, what I am going on
23 when I look at the barriers of joint transmission,
24 is that specific point. If a line is jointly
25 owned must it be within the ISO's balancing

1 authority area, irrespective of division of
2 percentages of ownership, et cetera, et cetera.

3 It just doesn't benefit and move us
4 forward if we sweep that under the rug and don't
5 get down to the specifics of it. And as this
6 process moves forward I think it would be helpful
7 to have clarity on the ISO's position on that. I
8 don't demand it here, although it would be nice,
9 but that's issue one.

10 The other issue is, what are these
11 rights? Mr. Sorey alluded to several lines that
12 are jointly, that ownerships are divided within
13 the same physical wire. The California-Oregon
14 Transmission Project, the DC Intertie, a host of
15 others that are out there.

16 And the fundamental model for most of
17 the public power entities, and certainly the folks
18 at this table is, if they put down 30 percent of
19 the cost of that line and their customers pay for
20 30 percent of the cost of that line, then the use
21 of that line, that 30 percent, must be pursuant to
22 whatever the terms and conditions for the use of
23 that line are in their open access tariff.

24 That is their legal requirement but it
25 is also their business model because they don't

1 build transmission for that annuity revenue stream
2 that Ms. Manz referred to. They build
3 transmission to deliver their power portfolio to
4 their load. So they need, they want the 30
5 percent. Whatever the benefits or the minuses of
6 the financial model versus the physical model,
7 they have adopted the physical model and that's
8 what they need to go forward.

9 It is done today. It is not difficult.
10 It is the result of agreements between the ISO and
11 the other transmission owners. It doesn't require
12 that the ISO have an opinion on how the cost of
13 the line that someone else is paying for is being
14 divided up as far as being used.

15 It doesn't require that the ISO have an
16 opinion on how the other utilities' generation is
17 dispatched. It doesn't require any of those
18 complicated market things. All that is required
19 is that the ISO, the portion the ISO uses be
20 directly pursuant to the terms and conditions of
21 its tariff.

22 And it can go through all of its
23 processes so that it can determine the costs are
24 outweighed for the benefit and it can protect its
25 ratepayers. And the portion that the POU has an

1 entitlement to can be operated and used pursuant
2 to its rules and its open access tariffs and its
3 legal obligations and also the obligations to its
4 customer owners.

5 So there's several models out there.
6 Clearly the perception on this side of the table
7 is that there have been obstacles to that kind of
8 model being used for future development and that
9 those obstacles don't exist. If there isn't a
10 requirement to substitute a financial derivative
11 in lieu of the physical right for those types of
12 development, if all the lines don't need to be in
13 the ISO's balancing authority if they are jointly
14 owned, then those are helpful developments that
15 are going to move us forward but I think we need
16 clarity on.

17 ASSOCIATE MEMBER PFANNENSTIEL: I agree,
18 I think we need clarity on it. Is that clear? Is
19 that agreed to?

20 MS. EDSON: I think clarity is fine and
21 I think we have been clear in many ways. If you
22 look at Section 17 of our tariff it provides very
23 clearly that we are empowered to enter into
24 bilateral agreements, either with non-PTOs or our
25 PTOs from entering into those agreements. And if

1 those bilateral agreements are accepted by FERC
2 then certain provisions of our tariff can be
3 waived. We need specific projects in order to be
4 able to engage in those discussions.

5 PRESIDING MEMBER BYRON: Weren't there
6 specific projects that were brought forward? The
7 Greenpath, for instance.

8 MR. SOREY: Yes.

9 MS. EDSON: We are aware of those
10 projects. I am not aware that they were brought
11 into the study process that we have at the ISO.
12 These require very careful, detailed studies and I
13 am not aware that that actually occurred.

14 COMMISSIONER DOUGLAS: I understand that
15 we need specific projects in order for the ISO to
16 do its analysis about whether a joint line makes
17 sense for its ratepayers in a particular
18 situation. But in terms of the more general
19 question that was posed, which is, is there an
20 issue with a partition where the portion of the
21 line that is POU-funded and pertains to the POU
22 operational areas and so on is subject to the
23 POU's rules, including its open access rules and
24 the ISO's portion is subject to the ISO's rules.
25 Whether that is an acceptable model. And I think

1 I have heard you say yes, actually probably
2 multiple times.

3 MS. MANZ: I want to make sure we sort
4 out a few things here. Because what we are
5 talking about in all, as if it is one question,
6 are many, many things. First of all we are
7 talking about how you move electrons. And
8 electrons don't know contract law, they only know
9 the law of physics.

10 And so when we are talking about how do
11 you manage the chain of custody for electrons from
12 a generator through various control areas to the
13 ultimate load, we have to track the electrons. We
14 have to track the WECC and the NERC protocols
15 about how you move them along. And that would be
16 a problem whether you have an ISO or a non-ISO in
17 the middle. There are protocols that have to be
18 honored. There are operating agreements that have
19 to all work together.

20 So I want to say yes, it is very doable.
21 I am familiar with, you know, electrons that were
22 generated in Chicago, had to go through the state
23 of Ohio and a non-ISO to go back to another ISO in
24 Pennsylvania. But you have to track how those
25 electrons are being done because there's all kinds

1 of like NERC reliability protocols that come along
2 with the answer to that.

3 The next thing we worry about or that we
4 overlay on the top of that is how do we price
5 this. We are going to try to price this in a
6 nodal way so that the value at every bus is known.
7 And so we can write contracts that kind of make it
8 unknown, and we can do that. Or we can make it a
9 fixed price, and we can do that. But the finance
10 is different than the chain of custody for the
11 electrons.

12 And then there's the third question
13 which is, open access. And having an OATT, an
14 open access transmission tariff on file at FERC,
15 is not the same thing as having a model that
16 provides true open access where you can get
17 generator redispatch service and things that
18 aren't required under the pro forma OATT, if you
19 will, at FERC.

20 So we have three different sets of
21 issues for discussion. None of which are a deal
22 breaker. None of which are a show stopper. But
23 when we ask them in one long question it kind of
24 seems easy. But until we take them apart and look
25 at each one and say, this is a compound question.

1 And yes, we can do all of these things but we have
2 to do them in the right forum.

3 MS. EDSON: And I do want to add that
4 the joint projects we are talking about are not
5 projects that are owned by the ISO. These are
6 projects that are owned by participating
7 transmission owners. If you detect a certain
8 hesitancy in a response about how things like
9 operational issues will be handled, it is because
10 it is a bigger negotiation than just the ISO and
11 the public power entities that might be involved.

12 PRESIDING MEMBER BYRON: It is workable,
13 as Mr. Braun indicated, to have some -- I am not
14 going to call it compromise, but you mentioned
15 percent ownership and percent control. I think
16 you used 30 percent. Is it possible to have
17 bilateral agreements whereby that percentage of
18 ownership of the, for instance, the publicly-owned
19 utilities could maintain their own rights and
20 agreements for that portion of it? Is that
21 workable?

22 MS. EDSON: I don't want to rule
23 anything out in this case. I think again there
24 are multiple interests at stake here, including
25 the interest of the generators who may want access

1 to that capacity. It's not a simple question.

2 And in terms of the public policy issues
3 it goes to the question of whether we are fully
4 utilizing the transmission to the benefit of all
5 of California. Are you making unused transmission
6 capacity available for use when it is not being
7 used by the owner? Now again, it is not our issue
8 but it is a public policy issue and it is one that
9 I am sure would be the subject of the discussions
10 that we are talking about.

11 MR. BHUIYAN: Commissioner, if I may
12 respond. You say, is it workable. Well, the
13 joint projects that public power participated with
14 the PTOs, which now is part of ISO, those are
15 workable. Those are working because those have
16 been grandfathered. It is the new projects that
17 we are talking about. If we follow the same
18 principle which has been acceptable in the past
19 it's workable. Sure it is workable if ISO looks
20 at that that way.

21 PRESIDING MEMBER BYRON: And those are
22 of course the ones we are interested in, the new
23 ones. An issue I haven't heard brought up and I
24 was just curious if it plays here as well, and
25 that is, public entities have access to low-cost

1 bonds. Let's say lower cost interest bonds. Is
2 that a requirement? How can I ask this? To get
3 access to those funds do you have to maintain
4 control? Could you not subject yourself to ISO
5 tariffs?

6 MR. BRAUN: Let the lawyer take that.
7 I'm not a bond lawyer but they are called private
8 business use restrictions. And in order for the
9 bonds to maintain their tax-exempt status for the
10 bond holders there are fairly tight parameters and
11 what can and cannot be done with the facilities
12 that are financed with the tax-exempt securities.
13 But that just means the rules need to be followed.
14 That doesn't mean things can't get done.

15 Let me sort of bridge over because
16 obviously there are municipal utilities that are
17 participating transmission owners and have
18 transferred their operational control of their
19 segments of jointly owned lines to the ISO.

20 PRESIDING MEMBER BYRON: Right.

21 MR. BRAUN: One example, believe it or
22 not. I guess it shouldn't be a surprise when it
23 comes to transmission. These issues have been the
24 subject of litigation.

25 When the second batch of municipals

1 asked to join the ISO, that would be Anaheim,
2 Riverside, Azusa and Banning, the PUC and others
3 actually argued that since the lines, a portion of
4 the lines were in LA's balancing authority, the
5 ISO didn't have physical control of the lines and
6 didn't have other aspects of control such that the
7 cost of the wires couldn't be recovered through
8 the ISO's tariff.

9 And the ISO and the cities argued that,
10 in fact, for all economic beneficial uses those
11 entitlements on those lines, which are in LA's
12 balancing authority, are under the ISO tariff.
13 Everyone gets to use them pursuant to the terms of
14 the tariff. And so therefore within the
15 definition of the tariff the ISO has operational
16 control.

17 FERC accepted those arguments. Those
18 segments of those lines which are in Los Angeles'
19 balancing authority are a part of the ISO tariff
20 and are under operational control of the ISO.

21 So it is not a new issue. It's got a
22 lot of application of lines that are all over the
23 footprint of California extended electrically. We
24 see those as very helpful templates on how to
25 resolve this issue going forward. Well, that's

1 what we said in our written comments.

2 Given what Mr. Balance has said and what
3 the ISO's own studies say about the lead time of
4 transmission and how to get to 33 percent and what
5 we need to do, we should have started this a long
6 time ago and we don't have a lot of time to get
7 over, to have these discussions.

8 PRESIDING MEMBER BYRON: Mr. Braun, it
9 is great to have you here. I really appreciate
10 your input. Do you have any additional questions?
11 Because I would like to ask if there's any more,
12 Jim, that we should get to?

13 MR. BARTRIDGE: I think we need to wrap
14 this up and look forward to public comments. If
15 necessary we can continue this issue and continue
16 this dialogue in perhaps an '09 workshop if
17 necessary.

18 PRESIDING MEMBER BYRON: Okay. I want
19 to ask one last question though of each side of
20 the panel, if you will. And that is, do you see
21 that we will be able to figure out some sort of
22 workable solution to get these lines built?
23 Because that is really what our goal here is in
24 the long run; I suspect it's yours as well.
25 Mr. Sorey?

1 MR. SOREY: Yes I do. And I believe
2 that there are examples out there on existing
3 lines. Granted they were grandfathered in. But
4 that business model can work to promote joint
5 transmission projects.

6 PRESIDING MEMBER BYRON: Okay. Ladies,
7 do you think we are going to find a solution to
8 this?

9 MS. EDSON: I actually think that we
10 have to find a solution to this.

11 And one point I did want to make. I
12 think it's important to put the development of new
13 transmission in context. Because I think there
14 has been the implication here that because there
15 haven't been joint projects over the last ten
16 years there is some failure. The discussions that
17 have been cited I think are -- Let me put it this
18 way. I am not sure there is a lot of value in
19 going back and examining what are projects that
20 changed over time and were the subject of a great
21 deal of controversy.

22 The ISO has approved over \$8 billion of
23 transmission projects in California and more than
24 half of those are actually built and in service.
25 Those projects tended to be much smaller than the

1 kinds of projects you hear about. They weren't
2 Sunrise scale projects, for example. They were
3 smaller projects that reduced congestion on the
4 system and have lowered costs on the ISO system by
5 more than \$1 billion a year.

6 As Laura mentioned, the ISO model is one
7 that does provide many important efficiency
8 benefits. Having said that, we are open to have
9 these discussions. Whether you can get the rights
10 to use what you paid for. Is operational control
11 actually essential for that to happen? No. Is
12 operational control essential to us? It may or
13 may not be depending on the circumstances and
14 depending on discussions that have to include our
15 participating transmission owners who are
16 absolutely critical to have in those discussions.

17 PRESIDING MEMBER BYRON: Well thank you
18 all very much. You know, just in the interest of
19 time you are welcome to just remain seated there.
20 Maybe there will be some comments or questions
21 that will follow.

22 This Energy Commission is certainly
23 willing to help where we can. But I think one
24 Georgian-Russian standoff in the world at a time
25 is enough. So I really appreciate your efforts to

1 try and resolve these issues. And like I said,
2 we'll be glad to help where we can.

3 Suzanne, should we move to public
4 comment?

5 MS. KOROSEC: Yes. And we have Mr. Roy
6 Kuga from PG&E who is going to be the first
7 commentor.

8 PRESIDING MEMBER BYRON: That's right, I
9 forgot, you have some already that are scheduled.

10 MS. KOROSEC: Yes.

11 PRESIDING MEMBER BYRON: Go right ahead.

12 MS. KOROSEC: Yes.

13 MR. KUGA: Good afternoon. Thank you,
14 Commissioners, for allowing me to address you
15 today. I would like to commend the Commission and
16 staff for actually holding these types of
17 workshops to address a broad breadth of complex
18 issues, non-controversial of course. And I think
19 they are very important in ultimately coming up
20 with a comprehensive energy plan that serves the
21 consumers of California with clean, reliable and
22 reasonably priced energy.

23 I would like to address some specific
24 questions that were raised earlier and also offer
25 comments on certain, some of these points that

1 Suzanne walked through.

2 With respect to page four of the July 21
3 workshop summary, which was actually slide eight.
4 The question was raised, how come there's so much
5 cross hatching in these categories in the bars.

6 PRESIDING MEMBER BYRON: Thank you for
7 remembering. Go right ahead.

8 MR. KUGA: And Chair Pfannenstiel also
9 asked that we provide solutions or offer
10 solutions, not just cite problems so I'll try to
11 do that as well.

12 With respect to some of this cross
13 hatching. A lot of it has to do with financing
14 and the ability of the developers to move forward
15 with financing. And therein lies a whole host of
16 issues. From permitting and the extent that
17 permitting processes in California. The site
18 control issues to the extent it involves BLM. BLM
19 has a backlog of about 130 sites for different
20 types of renewable projects.

21 You know the rest, transmission,
22 investment tax credits. But those are critical in
23 terms of financing. The developers have
24 challenges moving forward in getting financing for
25 their projects unless they can demonstrate that

1 there is transmission to deliver the projects on
2 the scheduled on-line date. As well as they can
3 meet the pricing requirements under the contracts
4 which are dependant on your production tax
5 credits, property tax abatements or investment tax
6 credits or production tax credits.

7 Also what we see is projects have a
8 greater success out of state relative to in
9 California. And as a result certain projects
10 migrate their resources, meaning their development
11 resources or their equipment that were originally
12 earmarked for California to outside the state of
13 California because they can get those producing
14 revenues a lot faster than within California. And
15 also given that the market is rising and many
16 developers pursue value-based pricing they can
17 actually realize greater value than the contracts
18 that are signed within California by developing
19 and moving resources outside of California. So
20 this continues to be a challenge for the entire
21 state.

22 There are also issues related to, as was
23 raised earlier, the rising cost. Which creates
24 contract pricing pressures and challenges that the
25 developers are unable to afford.

1 With respect to solutions. It is
2 important that I think California adhere to the
3 CEQA guideline of 12 months for the permitting
4 review process.

5 The renewable energy zone concept I
6 think makes a lot of sense. As you heard comments
7 earlier it is important that we tie those to
8 commercial transactions. I can say that, you
9 know, there are certain renewable energy zones
10 that have been identified. We in the past three
11 solicitations for PG&E, for example, have not seen
12 any bids from the Tehachapis. You know, you can
13 designate a zone. Other utilities may have
14 contracts but with respect to PG&E we are not
15 seeing them.

16 PRESIDING MEMBER BYRON: Could it be,
17 could it be because of the limitations or the
18 requirements that are in the request for offer?
19 We don't review those and look at them closely but
20 if you are looking for firm resources they might
21 have difficulty bidding them.

22 MR. KUGA: That's funny, it hasn't
23 stopped, you know, 70 other developers from
24 bidding in.

25 PRESIDING MEMBER BYRON: Seventy other

1 wind developers?

2 MR. KUGA: Including wind developers.

3 So I would find that curious. First of all they
4 have not indicated that to us. Second, we have
5 seen developers for wind in other locations, both
6 in California and primarily outside of California.

7 We have seen Edison most recently
8 announce 900 megawatts outside of California, I
9 believe from Oregon. They cited in one of their
10 press releases that was one of the crown jewels of
11 their renewable portfolio because the deliveries
12 can occur much sooner. So we see a migration of
13 contracting going outside the state because of the
14 time to market and the time to deliver it.

15 And so it is important that we try to
16 streamline the process as well as make sure we
17 don't have duplicative processes by multiple
18 agencies trying to address the same issues.

19 With respect to transmission. All I can
20 offer is the perspective from the merchant or the
21 procurement side of the business. By FERC Order
22 2004 I am precluded from looking at any of the
23 transmission, non-public transmission information
24 policies. So all I can speak to from PG&E is from
25 the merchant perspective, the buying part of the

1 business.

2 From my perspective, you know. We are
3 making great strides. I applaud the ISO and the
4 stakeholders for the RETI process and for queue
5 reform and FERC for its support. But nevertheless
6 if you look at the schedule, ultimately what it
7 takes, what it probably will take to get major
8 transmission in place under each process, we're
9 talking somewhere between five to ten years. And
10 more likely in the seven to eight year time frame.
11 So we're talking about 2015 through 2017, '18, '19
12 as the time frame when some of these transmission
13 upgrades will actually be in place.

14 So as we talk about accelerating, adding
15 renewables, we need to keep in mind whether the
16 transmission will be there. And counter-parties,
17 the developers, are not willing to lock in the
18 prices for ten years. They are not able to make
19 financing commitments unless the transmission
20 deliverability requirements are being met by their
21 bankers or lenders.

22 So herein lies the challenge. The
23 transmission process is moving forward. I applaud
24 everyone for its efforts to accelerate it. We
25 have to move fast though. And what can we do? I

1 think it is important that we work with the
2 entities. In some of the southern parts of the
3 state it involves not only the munis but entities
4 outside the state. Salt River Project, Nevada
5 Power. To the extent the ISO can help facilitate
6 us. And the developers moving forward with their
7 interconnections. That would really break this
8 upwards in time for the renewable element and
9 deliveries.

10 With respect to some of the challenges
11 that the developers are facing. I suggest you
12 hold a workshop with the developers. Bring in the
13 ones that have experience across the nation and
14 across the world. What's working there and what's
15 not working.

16 With respect to the comment earlier
17 about permitted partnerships with transmission not
18 being selected in the solicitation. I'd like to
19 see that data because that is not consistent with
20 the data that PG&E has seen. I have not seen a
21 permitted project that has not developed with
22 transmission other than an existing project.
23 Those projects sometimes agree with PG&E,
24 sometimes they choose to go with other buyers so I
25 can't control that situation. But with respect to

1 non-developed, permitted projects with
2 transmission, I welcome them to show up, I am
3 waiting for them. I haven't seen them.

4 With respect to -- I wanted to go to a
5 supply curve here. And this is a simplistic
6 illustration but indicative of the bids that we
7 have received. But just to orient you, the Y-Axis
8 is cents per kilowatt hour and the X-Axis is
9 cumulative kilowatt hours. And these are
10 representative of the bids that we have gotten in
11 different solicitations from 2004 in the green,
12 2005, 2006, 2007.

13 We have 2008. I did not put them on
14 there because we have not -- we are just beginning
15 negotiations with them and I don't want to
16 indicate where the pricing is at this point.

17 One thing to notice in terms of pricing.
18 Pricing has more than doubled from the 2004 days.
19 One phenomenon that is not shown here though is
20 that when the MPR, the market price referent is
21 set, prices tend to migrate to that point. The
22 other phenomena here you see is that the supply
23 has increased substantially in terms of what is
24 being bid in. In 2008 our solar is reaching
25 supply. And so relative to 2004 you saw the 2007.

1 At least a five-fold increase in supply.
2 Potentially a doubling in price. So there is no
3 shortage of supply.

4 Now what is not shown here is how much
5 of these are dependant on permitting, how much are
6 dependant on investment tax credits, how much are
7 dependant on transmission. The vast majority are
8 dependant on investment tax credits.

9 PRESIDING MEMBER BYRON: Absolutely.

10 MR. KUGA: A significant portion
11 dependant on transmission and going through the
12 transmission process. And notwithstanding the
13 accelerated RETI process and the queue reform that
14 could take a number of years. If you are in the
15 transitional cluster in the ISO queue reform
16 process that could take you to 2017 for
17 transmission. How many people are willing to
18 commit a price today with the hope that
19 transmission shows up in 2017. So this is part of
20 the challenge that we face.

21 ASSOCIATE MEMBER PFANNENSTIEL: Roy, you
22 said there were several things that weren't shown
23 on this. Well many things aren't shown on this.
24 For example, the prices and the kilowatt hours.

25 MR. KUGA: By design. I am active in

1 negotiations with these counter-parties.

2 ASSOCIATE MEMBER PFANNENSTIEL: Well,
3 but for the historical ones especially it seems
4 like you could give us a clue to how many kilowatt
5 hours are we talking about here and what are these
6 prices we're talking about. And further it seems
7 like that information should be available to us by
8 technology.

9 I think that's exactly the kind of
10 information that public policy makers need to have
11 to be able to think about what is really working
12 here. And we are not privy to the contract
13 information. We don't really know. And I don't
14 think we are especially asking for it on a
15 contract basis but in some kind of significantly
16 aggregated basis, especially historical. I don't
17 know why we can't get that.

18 MR. KUGA: The megawatts and the
19 gigawatt hours are provided with the CPUC
20 quarterly RPS updates on the technology mix. They
21 also describe what is in the current delivery
22 system as well as what is under contract. Not
23 unlike these graphs showing here what's pending as
24 well as what has already been delivered.

25 ASSOCIATE MEMBER PFANNENSTIEL: Well

1 perhaps we'll actually send a data request to you
2 for this specific information.

3 MR. KUGA: And as I indicated, the MPR
4 is a good indication of where the prices have come
5 in. I can tell you in 2003 the PUC said we'll
6 accept everything up to 5.3 cents. So oddly
7 enough the contracts came in very, very close if
8 not exactly at 5.3 cents. As the MPRs have moved
9 up, oddly enough prices have moved up in unison
10 with the MPR price. So the MPR is a good
11 indicator as to where prices are moving.

12 PRESIDING MEMBER BYRON: Or the other
13 way around. This is helpful. And you said
14 something, Mr. Kuga, that I don't quite follow.
15 You said, prices have doubled. And of course not
16 knowing the scale here. If I look at the slopes,
17 the early slopes on these curves if they are
18 representative, they are all pretty similar until
19 they hit the inflection points. So what do you
20 mean by prices doubling?

21 MR. KUGA: These are the curves --

22 PRESIDING MEMBER BYRON: And these are
23 all real dollars these aren't constant dollars,
24 correct?

25 MR. KUGA: Yes, they are in current

1 dollars so in the year bid. These are what's bid
2 to us, not necessarily what we executed.

3 PRESIDING MEMBER BYRON: Sure.

4 MR. KUGA: And so I can tell you in 2002
5 we signed contracts at 5.3 cents or less. And,
6 you know, prices are going up.

7 PRESIDING MEMBER BYRON: I'm trying to
8 understand what you meant by prices doubling
9 though.

10 MR. KUGA: Doubling. If you look at --

11 ASSOCIATE MEMBER PFANNENSTIEL: Is that
12 the average?

13 PRESIDING MEMBER BYRON: The average of
14 what you are procuring is doubling.

15 MR. KUGA: Not the average price that
16 bid has doubled but the actual prices that we're
17 negotiating and committing to are doubling.

18 PRESIDING MEMBER BYRON: Is that because
19 you are procuring more? Because if you were
20 procuring the same amount in all four of those
21 years then it's certainly not doubling.

22 MR. KUGA: Not everything that is bid in
23 is necessarily realizable. Not every bid is an
24 executable bid, first of all. But what we are
25 executing, prices have gone up substantially. And

1 if you track the MPR and where the MPR has gone.
2 Then you can also check for certain technologies.

3 PRESIDING MEMBER BYRON: I'm trying to
4 understand what you mean by that. Because would
5 you expect them to go down? If you are going to
6 procure more in a given year then the slope of
7 those curves would indicate the more you procure
8 the more expensive those are going to be.

9 MR. KUGA: That's what these curves
10 indicate. And so let's make sure --

11 PRESIDING MEMBER BYRON: Because these
12 are ranked projects, essentially. That's what is
13 confusing me is that you have ranked all the
14 projects here in order of cost.

15 MR. KUGA: That's correct.

16 PRESIDING MEMBER BYRON: Right.

17 MR. KUGA: Economic theory will tell you
18 as supply expands prices should drop. As you have
19 more competitors in the market prices should drop.

20 PRESIDING MEMBER BYRON: But we also
21 hear the argument that real construction costs
22 have gone up substantially and that affects all
23 industry, including this one.

24 MR. KUGA: Right.

25 ASSOCIATE MEMBER PFANNENSTIEL: That's

1 why I'm saying about technology.

2 MR. KUGA: But what I am saying also is
3 you have existing projects bidding in as well as
4 new projects bidding in. The cost to consumers of
5 new projects and the cost to consumers of existing
6 projects are convergent to the same number.

7 There is no distinction for something
8 that was built five years ago or 15 years ago. We
9 have irrigation district contracts, we have
10 projects that were developed 20 years ago, 50
11 years ago. Very low cost to our consumers. Are
12 they being priced as renewables? They are value-
13 based pricing at where the MPR is. Or the extent
14 they can get something higher they try to get
15 something higher. So the prices for existing
16 resources are doubling. The prices to consumers
17 for new resources have doubled over time.

18 ASSOCIATE MEMBER PFANNENSTIEL: Would
19 you give me an example. For example 2006 where we
20 don't know what those units are. Where is the MPR
21 in 2006 relative to that purple line? Is it right
22 up at the top of the line, is it at the inflection
23 point?

24 PRESIDING MEMBER BYRON: An illustrative
25 MPR number, of course, to match the illustrative

1 curve.

2 ASSOCIATE MEMBER PFANNENSTIEL: No, I
3 want to know the actual MPR.

4 MR. KUGA: Okay, I don't have the exact
5 number off the top of my head. Does someone here
6 know the 2006 MPR? I want to say it was --

7 ASSOCIATE MEMBER PFANNENSTIEL: But I
8 don't know what the units are here so that won't
9 help.

10 MR. KUGA: Let's say it's 8.6 cents.

11 PRESIDING MEMBER BYRON: But we don't
12 know where it goes.

13 MEMBERS OF THE AUDIENCE: That sounds
14 about right.

15 MR. KUGA: All right, they said it
16 sounds about right. Okay. So where is that?
17 That represents a small portion of that curve.

18 ASSOCIATE MEMBER PFANNENSTIEL: So most
19 of the curve is above the MPR?

20 MR. KUGA: Yes. So there's a lot of
21 projects above the MPR. In fact the vast majority
22 of projects come in above the MPR.

23 PRESIDING MEMBER BYRON: Well frankly I
24 am not surprised by that. This is a different
25 kind of resource than a natural gas resource.

1 MR. KUGA: Right.

2 ADVISOR TUTT: The fact remains though
3 that most of the contracts that you actually
4 negotiate with and sign are close to or below the
5 MPR each year.

6 MR. KUGA: We take our time and we
7 negotiate very diligently on behalf of our
8 consumers.

9 ADVISOR TUTT: We don't know the scale
10 of this chart.

11 MR. KUGA: By design.

12 ADVISOR TUTT: If you were to take only
13 the lowest cost projects in each solicitation and
14 that ended up to the left of the 2004 inflection
15 point, generally, what you see is that in 2007
16 that black line in that portion of the chart is
17 higher than the other years. I thought that was
18 what you were talking about when you say that
19 costs have doubled.

20 MR. KUGA: Well you can look at the
21 average costs and you can look at the lower priced
22 projects that we actually can see here. The costs
23 have gone up substantially. And as I mentioned,
24 there's a phenomena of value-based pricing,
25 there's a phenomena of rising costs, commodity

1 components, labor costs. So there are an array
2 issues as well as the rising MPR. All right.
3 More time than I expected to spend.

4 PRESIDING MEMBER BYRON: Well, it has
5 limited value and we are trying to get more out of
6 it than we can.

7 MR. KUGA: Right. But let me point out
8 here. There was a comment in one of your earlier
9 workshops about feed-in tariffs. And I had some
10 opportunity to spend a fair amount of time to --

11 MEMBER OF THE AUDIENCE: Would you turn
12 your microphone on, please. I don't think your
13 microphone is on.

14 MR. KUGA: Okay. There was earlier
15 comment about the feed-in tariff and I had an
16 opportunity to spend some time with the Germans
17 and the Spanish in terms of understanding their
18 feed-in tariff. And basically where the feed-in
19 tariff is in Germany for say rooftop solar
20 systems, the equivalent in US dollars is 66 cents
21 per kilowatt hour. For ground-mounted systems
22 they probably get about 45 cents per kilowatt
23 hour. For land-based wind about 15 cents per
24 kilowatt hour, for offshore wind it's about 22
25 cents.

1 So what you would do is draw a line
2 wherever you set the feed-in tariff and there
3 would be, the difference between where that line
4 is and what we are negotiating would be a delta
5 that the feed-in tariff is set at that point.
6 That's lost value to our consumers and basically
7 profit to the suppliers. And so I just want to
8 make sure that we are cognizant of the impact on
9 our consumers should we consider a feed-in tariff.

10 ASSOCIATE MEMBER PFANNENSTIEL: Well
11 that is assuming that we would set the tariff
12 where it is set in Germany. I see no rationale
13 for us doing that. We would set the feed-in
14 tariff based on the technology needs in
15 California. And that would not be totally
16 indifferent from where you are along these curves
17 here. So I don't think that we would necessarily
18 have that kind of delta.

19 MR. KUGA: You can set it at a different
20 price. But if you set a fixed price for each
21 technology, what I am saying is the delta between
22 the price that we are seeing through competitive
23 solicitations and the price that is set through an
24 administrative process, that delta is lost value
25 to the consumers.

1 Now I think it is important that we try
2 to understand what is it we are trying to achieve
3 with a feed-in tariff. If you are trying to
4 promote more renewables in the marketplace, unless
5 you address the permitting issues and also address
6 the ITC and the transmission issues, we are not
7 going to see anymore renewables as a result of the
8 feed-in tariff. So just to make sure we
9 understand our objective here.

10 The other point of the feed-in tariff is
11 it's a national program in both countries. Every
12 consumer of every utility pays for it. There's no
13 participants and non-participants. Everybody pays
14 for a component. In the US the developers have
15 these tax incentives and tax credits. That's on a
16 national basis but every state seems to have a
17 different renewable program. It's either 25 or 27
18 states have their own RPS standards. And it is
19 not clear what California with a feed-in tariff
20 would accomplish relative to what we already have
21 in place with the competitive solicitations.

22 So I just say, make sure you understand
23 what we are trying to accomplish and make sure we
24 understand the considerations and the defaults of
25 just going with the administrative permitting

1 process. At this point that concludes my
2 comments. I appreciate the opportunity to address
3 you today. Hopefully I shed some light. I know
4 it wasn't exactly what you were looking for on the
5 graph but hopefully it was useful.

6 ASSOCIATE MEMBER PFANNENSTIEL: Thank
7 you.

8 MR. KUGA: Thank you.

9 PRESIDING MEMBER BYRON: Thank you,
10 Mr. Kuga. Ms. Korosec, did you have someone else
11 scheduled before we go to public comment?

12 MS. KOROSEC: Yes, Mr. Cazalet from
13 MegaWatt Storage Farms.

14 DR. CAZALET: Thank you. At the outset
15 in this hearing you mentioned the Governor's
16 announcement this morning for 33 percent
17 renewables. I think there is a burning question
18 that storage is useful to achieving that. Given
19 the size of that program we really have to find a
20 way to get the gigawatts of storage on the grid,
21 not a few megawatts. And perhaps we need to think
22 about how do we achieve that by 2020 consistent
23 with the 33 percent renewables target.

24 You held a workshop on July 31 and
25 addressed many of these issues. CEC staff in

1 particular as well as EPRI strongly supported
2 storage for the various multiple benefits it
3 provides. So not just for renewables. We'd need
4 fast, clean storage on the grid even if we didn't
5 have renewables. Renewables just increases the
6 need for it.

7 Unfortunately during that hearing there
8 were some comments made about a technology called
9 NAS batteries that incorrectly described it as
10 small. You need a lot of them to make a
11 difference. In limited production, so we can't
12 get them here to there. Expensive and dangerous.

13 PRESIDING MEMBER BYRON: What does NAS
14 stand for?

15 DR. CAZALET: It's a technology by NGK
16 of Japan. It originally meant sodium-sulphur,
17 which is the combo that's -- I'll explain what
18 that is shortly.

19 So the purpose of my appearing here
20 today is to correct the IEPR record with respect
21 to NAS battery storage.

22 Provide evidence that NAS is proven,
23 available now in volume, economic and safe. And
24 capable of meeting the needs of California.

25 PRESIDING MEMBER BYRON: Are you going

1 to provide an illustrative cost curve?

2 (Laughter)

3 DR. CAZALET: I'd be happy to answer
4 some questions on cost.

5 And advocate that two to three gigawatts
6 of this clean, fast and deep storage be deployed
7 by 2020.

8 Now the slide from that workshop here,
9 which I think was originally developed by EPRI
10 under a contract with the California Energy
11 Commission, notes a number of technologies.
12 Starting with pumped hydro, which it says in five
13 years it can go to 1,000 megawatts. To compressed
14 air it says in five years you can go 500
15 megawatts.

16 Then it drops down to lead acid and NAS
17 batteries, which it looks like we can build a very
18 small amount in five years. Now these are the
19 size of the individual facilities. As you go to
20 the other batteries they are very small. Well
21 first off, lead acid batteries are quite different
22 from NAS batteries.

23 It turns out in five years I'm not sure
24 we can site another pumped hydro. Probably ten to
25 fifteen years if we're lucky.

1 Compressed air and storage. That's
2 still a developmental project. I'm going to take
3 at least five years to site that. Certainly the
4 high volumes that we're talking about here. And
5 it is not financeable at this point in time.

6 And for the NAS batteries. As you go up
7 to the top, the real fact is that NAS batteries
8 are one to two megawatts per unit and 500
9 megawatts of NAS within five years, for example,
10 is very doable, contrary to what's said there.

11 So here's the first example. This is a
12 wind farm in Japan that has just installed 34
13 megawatts of NAS batteries. Each of these
14 batteries, they can produce 34 megawatts for seven
15 hours.

16 PRESIDING MEMBER BYRON: So that's over
17 200 megawatt hours right there of storage?

18 DR. CAZALET: Yes, yes. And so that's
19 on-line, working. It's a technology that is
20 proven, commercial and being deployed around the
21 world today.

22 PRESIDING MEMBER BYRON: That's an
23 animated picture, isn't it?

24 DR. CAZALET: Well if you like -- I
25 didn't take the time to do it but I have a movie

1 of it.

2 PRESIDING MEMBER BYRON: No but -- Okay.
3 They do exist?

4 DR. CAZALET: No, that is on the ground.

5 PRESIDING MEMBER BYRON: Okay.

6 DR. CAZALET: It is in operation. The
7 next slide. That is just one of several
8 installations in Japan.

9 Japan has over 280 megawatts on the
10 grid. Some of it over to the right is the recent
11 renewables projects to the total of just under 40
12 megawatts. But over to the left, they have been
13 deploying this, particularly Tokyo Electric has
14 been deploying it around Tokyo and other cities
15 for a decade or more. Factories around Tokyo have
16 120 megawatts on the grid. They also have
17 installed at malls, substations and other critical
18 facilities around there.

19 Let's go to the next slide. This is an
20 example of one such facility at a Hitachi factory
21 in Japan. Eight megawatts. It doesn't look very
22 scary. More like a park. That is eight megawatts
23 times seven hours. Typically it has been used for
24 taking off-peak power and delivering it on-peak.

25 Now these NAS batteries. You saw 34

1 megawatts at a wind park. That's one way to use
2 them for renewables integration. There is no need
3 in all cases for the batteries to be at the wind
4 farm because you can locate them close to the
5 load. They can still provide -- When the wind
6 drops off they provide that power close to the
7 load.

8 Tremendous advantages to putting the
9 storage near the load. Less losses. We bring the
10 power in at night when the wind is blowing.
11 Deliver it to the customers in the day. The
12 transmission lines have a problem we have got a
13 reliable, local supply. These batteries, no
14 emissions, no significant noise, no water, and you
15 will see that they are safe.

16 So you can imagine a situation where you
17 have hundreds of these renewable parks around
18 California to achieve gigawatts close to the load,
19 close to critical facilities where you need them
20 defer new transmission or beef up the distribution
21 system, provide local voltage support. An amazing
22 resource. And it still provides what we need to
23 integrate large quantities of renewables.

24 We are starting to deploy here in the
25 US. This is a two megawatt facility going up with

1 AEP. AEP, one of the nation's largest electric
2 power company, has made a major commitment to NAS
3 storage. So it is not just the Japanese but AEP
4 is going in this direction as well.

5 So now as to availability. The Japanese
6 in the form of NGK committed to automated, robotic
7 production of this technology back in 2003. This
8 is a factory, a picture of the factory that has
9 been operating since then. They currently have --
10 It is operating now at about 90 megawatts per
11 year. And they just announced essentially a
12 doubling in this facility, initially for another
13 60 or 70 megawatts going up to more like 180.

14 Basically this is a 6,000 square meter
15 factory. You want to increase the production just
16 build more of those factories. No reason we
17 couldn't build a couple here in California and
18 churn out batteries for the next two decades to
19 meet our needs. At 200 to 400 megawatts a year
20 pretty soon you get up to gigawatts on the grid.

21 The little white things you see on the
22 assembly line up there at the top. That's the
23 internal part of the cell. It's a ceramic
24 element. The Japanese company that makes this is
25 an expert in ceramics.

1 Down below you see the 400 cells in the
2 module. The robots are welding it down there. I
3 toured their plant a few months ago.

4 Over in the lower right corner you see
5 an example of one of the batteries. In each of
6 the vertical cases there's four modules or five
7 modules. Each of the modules is 50 kilowatts,
8 five modules is 250. You stack four together
9 that's half a megawatt. You stack eight in a row,
10 that's one megawatt.

11 So this is well-designed. The Japanese
12 are very good engineers and very good and
13 producing things that are reliable.

14 It's been on the grid in some cases for
15 ten years, with actual operating availability of
16 something like 99.8 percent. In use, on the grid.
17 No other electric power technology for supply can
18 meet that claim I don't think.

19 This is an example which gets to the
20 design and safety issues. Each of those, each of
21 those 50 kilowatt modules has about 350 cells in
22 it. They make millions of these cells. The cell
23 has a central core inside a tube. The cell is
24 about that long with that much in diameter. Two
25 to three inches in diameter, two feet long.

1 Inside the central core is a little tank
2 with a tiny hole in the bottom with two layers of
3 sodium. It operates at about 600 degrees
4 Fahrenheit so in operational form it's like molten
5 salt for the storage of solar. At that point
6 there's a little tiny hole in the bottom where the
7 sulfur can come out. The sodium can come out and
8 go up an area that's surrounding the side to
9 interact with the ceramic electrode and interact
10 with the sulfur, which is on the outside.

11 It is all inside a solid tube, all
12 completely sealed. They have got 400 of these
13 sealed. So if any one of them broke it would be a
14 small release of any of the materials. All these
15 400 tubes are packed in sand inside this container
16 and stacked inside this vertically.

17 Extensively tested. We put a module in
18 fire for some period of time, no problem. They
19 burned individual cells, they crush it, they drop
20 it. No safety problems. It's rated for
21 installations in buildings in Japan.

22 NAS is cost-effective. When Tokyo
23 Electric partnered with NGK in Japan to
24 commercialize this technology 25 -- back in 1960
25 this technology was owned by Ford Motors in this

1 country. They actually installed it in electric
2 busses and cars.

3 But around 1980 they abandoned the
4 technology. Tokyo Electric came and bought up the
5 patents and spent \$1 billion in 25 years refining
6 the technology, building the manufacturing,
7 testing it and getting it up to grid scale.

8 That's the kind of -- If we look at the
9 technologies that are in the labs now, they have
10 got to go through all those gates to get to
11 something that we can install and we can get to
12 the gigawatt scale. So the only way we are going
13 to ever move with batteries on the grid right now
14 is to import a technology like this until advanced
15 flow batteries and others go through that same
16 development process.

17 They claim their original goal was to
18 make NAS batteries cost competitive with pumped
19 storage. They have a large amount of pumped
20 storage just like we do in California. Even more
21 so in Japan. And they say they have achieved that
22 goal. That goal has especially been achieved
23 because when you build a pumped storage plant
24 there is a big transmission investment to get it
25 to the load. Here you put this NAS battery next

1 to the load. Minimal transmission requirements.

2 In fact it reduces your transmission.

3 Now when you look at any storage, in
4 particular NAS, people often look at the cost per
5 megawatt. And they make a mistake. Because what
6 we need for renewables integration, for providing
7 green ancillary services, is something that is
8 dispatchable. So if I have got one gigawatt of
9 storage that has two gigawatts of flexibility.

10 Because I can be charging it and a second later
11 discharging it. You get a two megawatt response
12 in a very short period of time. You can't get
13 that out of a conventional generator. So you get
14 twice the hit there.

15 Then if you look at most
16 conventional generators you have got to start it
17 up before you can start moving it up and down. So
18 a typical gas turbine might have maybe about 45
19 percent of its capacity available. So you get
20 about another two X out of it. That gets you to
21 four times the dispatchability compared to a gas
22 turbine. And then by putting extra power
23 electronics on these things you can get that up to
24 perhaps a factor of six for shorter periods of
25 time.

1 NAS has a much, much faster response
2 than fossil plants.

3 And because it is difficult to site
4 fossil plants in urban areas you have higher
5 transmission costs. In fact, who was it who made
6 the comment this morning that San Jose and San
7 Francisco were saying, let's not build any more
8 power plants in the Bay Area. You need more
9 transmission. This would be an ideal solution to
10 meeting the local needs using that approach.

11 Now the conventional approach is to use
12 fossil fuels to back up wind. And wind varies,
13 solar varies, a lot of other things vary. And as
14 you ramp up these gas turbines up and down, or
15 steam turbines or whatever, they produce a lot
16 more than the average CO2 and NOx and other
17 emissions.

18 A study which I can provide, the
19 reference to it is on there, just out of the CMU
20 says, combustion turbine backup of wind reduces
21 expected CO2 savings by about 20 percent. So if
22 you are expecting to get X you are only going to
23 get .78 X in terms of CO2 reduction because you
24 increased the CO2 from an existing fossil fuel
25 plant because you ramp them up and down.

1 It was a similar effect for NOx, which
2 in some cases can be worse. Under certain
3 conditions you are going to have to get more NOx
4 out if you use a combustion generator to back up
5 wind than if you didn't build the wind at all and
6 just used the combustion turbine. Not all gas
7 turbines work that way.

8 A study from KEMA says if we use storage
9 to provide a frequency regulation we reduce the
10 carbon emissions for that service by 70 percent.
11 So storage is clean.

12 Now one thing that has come up already.
13 We have more and more imports of renewables. What
14 we have to make sure is that when we are importing
15 the renewables the ancillary services and other
16 services that we are using to firm up those
17 renewables are clean. Otherwise we are just
18 taking the problem of storage and clean, ancillary
19 services and exporting it to other states that are
20 perhaps using coal or natural gas to firm that up.
21 so one thing to watch in terms of policy.

22 If we just deploy storage now to
23 gigawatt scale. NAS batteries are available right
24 now. That is going to encourage the investments
25 in storage manufacturing for both NAS and others

1 when it comes along when we see a large market and
2 people are actually signing contracts.

3 It will lower the cost through volume
4 production.

5 Promote commercialization of new, clean
6 storage technologies that are further back in the
7 pipeline.

8 Certainly we should continue to do the
9 studies in new technologies. But the time for
10 commercial deployment given the 33 percent
11 renewables, even the 20 percent renewables
12 standards and the other value of storage, is now.

13 So how can we move this along from a
14 policy point? Last slide. The CAISO is working
15 hard on adjusting their markets to fully utilize
16 and fairly compensate storage services. And that
17 is a work in progress that I am confident they
18 will make and know where they need improvements.

19 One important thing is that if you look
20 to the loading order you will start with energy
21 efficiency and demand side management and down to
22 renewables, et cetera. Storage isn't mentioned
23 there. Now implicitly it would appear to be a
24 demand side management technology, number two in
25 the loading order. Making that clear in the

1 procurement process I think would be very helpful.

2 The third one is, how do we -- You can
3 think in terms of a feed-in tariff, you can think
4 in terms of a portfolio standard for storage.
5 Other countries and other places have talked about
6 some of them. I propose one potential
7 alternative. We currently have maybe seven to
8 eight percent, I don't know the exact number in
9 California, of pumped hydro as storage. Pumped
10 hydro though is distant from the load and is also
11 slow compared to -- you can't respond in a
12 fraction of a second between full on and full off.

13 So then if it happens that the portfolio
14 standard is say five percent of peak load by 2020,
15 that would be a few thousand gigawatts of storage
16 that is clean. In other words, it will produce no
17 greenhouse gasses in the provision of the storage
18 services.

19 It's fast. Because that's what we need
20 for renewables integration, you need fast storage.

21 And it is deep enough to make a
22 difference. It can be used for ramping and load
23 following and diurnal shifting. Say you need six
24 hours of storage.

25 Lots of variation but that would be one

1 idea for moving things forward. Any questions?

2 Thank you.

3 PRESIDING MEMBER BYRON: That was very
4 good. Any questions of Mr. Cazalet? Mr. Cazalet,
5 thank you. I was thinking back, we have known
6 each for about ten years. You brought us the
7 automated power exchange and you were on the ISO
8 Board for a number of years and now you look to be
9 solving one of the great problems that we face in
10 terms of large-scale utility storage.

11 Thank you for correcting our
12 understanding here at the Commission. I am sure
13 the staff is very interested in this initial
14 information and I would expect that some of the
15 providers of intermittent resources might be
16 interested in this technology as well. So we will
17 work on the valuing aspect of this. And I am sure
18 that the IOUs present in the room here today are
19 interested as well.

20 I don't know what else to say at this
21 point except that your recommendations I noted. I
22 think there's great opportunity. This is one of
23 the things that we are looking for. One of the
24 game changers that we are looking for to firm up
25 resources with something other than additional,

1 dispatchable, fossil-fired resources.

2 DR. CAZALET: You're right, it is a game
3 changer. Many utility CEOs around the country see
4 it as a game changer. What's incredible here is
5 there is a technology they can apply today.

6 PRESIDING MEMBER BYRON: So thank you
7 for bringing this to our attention. However, I
8 hope that the rest of the public comments are not
9 as commercial in nature as Mr. Cazalet's were.

10 Suzanne, am I okay to go through these?

11 MS. KOROSSEC: Yes, please.

12 PRESIDING MEMBER BYRON: Manuel Alvarez,
13 Southern California Edison.

14 MR. ALVAREZ: Good morning,
15 Commissioners. Or good afternoon. Manuel
16 Alvarez, Southern California Edison. I have two
17 parts that I want to bring to your attention.

18 First let me address the issues that the
19 staff brought up as part of their areas for
20 potential study in the IEPR. There are five areas
21 I want to emphasize that I think you should focus
22 on in your study.

23 And the first one is identify and
24 implement any actions to resolve the transmission
25 issues involving environmental questions and land

1 use issues. I think it is important that you
2 address the issues of paths for new transmission
3 routes and developing a process by which
4 resolution of conflicts can be resolved. I know
5 that is a daunting task but I think some of the
6 tools that you are working on in your PIER program
7 will lead you down that direction and I would like
8 you to incorporate them in this particular IEPR.

9 PRESIDING MEMBER BYRON: Creating
10 conflicts or resolving them?

11 MR. ALVAREZ: Resolving them.

12 PRESIDING MEMBER BYRON: Okay.

13 MR. ALVAREZ: We already know where the
14 conflicts are developing.

15 The second issue I would like to keep on
16 your agenda is the future cost of renewable
17 generation. I think that is a critical component
18 for you to keep on your agenda and present that
19 information publicly so everyone can look and see
20 where you are reviewing the cost of renewable
21 generation.

22 The third item involves the contribution
23 of meeting the RPS by publicly-owned utilities,
24 community aggregators and ESPs. Just ensuring
25 that the requirements and burdens of meeting that

1 requirement are equally shared among all load
2 serving entities in the state of California.

3 The next two items relate to
4 transmission and technologies. We believe it is
5 paramount that you keep the issue of emerging
6 technologies on the transmission front as part of
7 your IEPR. And look at those technologies and
8 examine those new technologies that are coming
9 before us in the future.

10 The next group of technologies we would
11 like you to examine a little closer is the
12 existing technologies. You heard one speaker
13 before me speaking of the storage technology. We
14 are looking for technologies that are on the
15 threshold of commercialization or in fact have
16 crossed over into implementation and activities.
17 And that would include storage technologies and
18 power electronics.

19 Now let me speak to the issue that was
20 here in your panel. I was actually quite
21 optimistic. And over the last few years since I
22 have been dealing with transmission issues and
23 transmission planners I have to believe that
24 transmission planners are the most optimistic
25 people in the world. With the daunting problems

1 they have to face. They have to get up every
2 morning and say they can still build a project in
3 the state of California.

4 (Laughter)

5 MR. ALVAREZ: I am very pleased that
6 your questioning of both the ISO and the publicly-
7 owned utilities in finding resolutions to some of
8 their concerns was receiving a positive answer so
9 I am looking forward to those resolutions.

10 But the ISO is definitely going to be a
11 participant in any future transmission expansion
12 in the state of California. And the function of
13 the ISO primarily is to facilitate the full and
14 equitable sharing of our state resources on
15 transmission and that's what they are trying to
16 accomplish. So we support them in doing that
17 activity but look forward to working with the
18 publicly-owned utilities.

19 Saying that, Edison supports the joint
20 planning process with all participants in
21 transmission and look forward to that joint
22 planning process. Where that forum takes place is
23 an open question but somewhere and somehow the
24 starting points of that process, the RETI projects
25 are starting to take form and we are seeing that

1 develop.

2 The next thing, you're aware, is the
3 problems with transmission. And that's why I
4 wanted to keep it on your attention for the IEPR.
5 The issues of corridor expansion, right of ways,
6 facilities. These are precious resources. They
7 are not going to be easy to develop and they are
8 going to have to be shared by all Californians in
9 order to meet our RPS requirements and our
10 reliability requirements that are in the future.

11 And that's why we think those resources
12 should actually be shared by everybody in the
13 state of California. And that one particular
14 consumer should not be burdened with additional
15 costs that other consumers don't have to pay. But
16 it should be an equitable relationship on that
17 transmission expansion.

18 The final thing I would like to bring to
19 your attention is the joint use and how those
20 costs and benefits are shared. We are basically
21 supporting the notion that all customers in the
22 state of California have a burden on this
23 activity. It is no longer a system by which you
24 have just one utility or one service provider
25 paying those costs.

1 In order to get access to renewable
2 resources Edison would have to cross into other
3 service areas and would either have to figure out
4 how to share transmission routes, transmission
5 lines and operational parameters, or would have to
6 build lines. I think you are aware of the
7 difficulty of building a single line and that's
8 why I think we need to push this joint venture
9 planning. And if you have any questions I can
10 answer them.

11 PRESIDING MEMBER BYRON: Thank you,
12 Mr. Alvarez. That's as humorous as I think I have
13 ever seen him before. Thank you.

14 (Laughter)

15 PRESIDING MEMBER BYRON: The next public
16 comment. I have a card from Mr. Victor Kruger of
17 San Diego Gas and Electric. One of those senior
18 transmission planners who faces the daunting task
19 of getting up every morning.

20 MR. KRUGER: I recently became a
21 transmission planner just two weeks ago. I moved
22 from operations, where I had the dubious honor of
23 doing some of these legacy contracts and work with
24 IID on the Southwest Power Link. I've
25 administered that the last four years. Thankfully

1 the Pacific Intertie has gone away from my
2 perspective.

3 The point with that is, these contracts
4 are really long-lived. So I am glad that CAISO
5 takes these so seriously because decisions we make
6 now on these joint transmission projects we are
7 going to be living with for 40, 50, 60 years in
8 some cases. So we like that the CAISO tries to
9 fit these into their market design and their
10 structure. And they are very detailed in their
11 analysis, trying to look forward for the
12 flexibility.

13 We have had some problems in the past
14 with some of these legacy contracts. And that's
15 just because of the change of paradigm before the
16 CAISO and after the CAISO. There's nothing right
17 or wrong with that. It's just a fact that if you
18 have a contract the terms may not look or act
19 properly 10 years or 20 years into the future.

20 So we rely, at San Diego Gas and
21 Electric, on the CAISO to come up with a
22 consistent framework that makes this work. We
23 know we need joint transmission and it has to fit
24 in such that we don't have people with dis-
25 incentives. Some of the little quirks on existing

1 contracts sometimes put us at odds that you can't
2 exactly do what's right because of contractual
3 problems with it. It is very difficult to work
4 around those.

5 So one of the points is, we don't like
6 special structures. If you have a framework, pick
7 the framework. I'm not an expert on frameworks.
8 They can work out. If they have a hybrid
9 framework, if they have to use this framework or
10 that framework. But they need a consistent
11 framework.

12 And hopefully it can evolve over time
13 such that as new things come up in the future --
14 who knows what is going to come up in 10 or 20
15 years. We may have bar markets coming up. And
16 who knows how these bilateral contracts will do
17 for shipping bars around in California, non-firm
18 transmission and stuff. So we need that
19 flexibility.

20 The other part is that California brings
21 great benefits to all the stakeholders. I think
22 they have done a great job taking a very complex
23 transmission situation and coming up with a
24 framework that works very well. It is not perfect
25 for everybody. There are some stakeholders that

1 re diametrically opposed on one issue from someone
2 else. You can't please every stakeholder on every
3 issue.

4 I think they have done a great job in
5 keeping the playing field level. And we want to
6 make sure that if we come up with some special
7 structures to make sure this joint transmission
8 does get built so we can get access to all the
9 renewables. That the playing field remains level.
10 That they can design something that is self-
11 correcting over the long term such that you don't
12 get the playing field out of whack.

13 So those are the main things I had to
14 discuss with you.

15 PRESIDING MEMBER BYRON: Thank you very
16 much. In the order that I received the cards I
17 have on the phone --

18 MS. PARROW: Actually, all the phone
19 people have cancelled.

20 PRESIDING MEMBER BYRON: That's a bad
21 sign.

22 (Laughter)

23 PRESIDING MEMBER BYRON: There's only a
24 couple of those so we still have a few more cards
25 to go through. Is Mr. Steven Kelly still here?

1 MR. KELLY: Here.

2 PRESIDING MEMBER BYRON: Too bad you're
3 not on the phone.

4 (Laughter)

5 MR. KELLY: Thank you, Commissioners.
6 Steven Kelly with Independent Energy Producers
7 Association. And I'd like to address two things.
8 First I would like to address kind of this issue
9 about contracts and some of the slides that the
10 staff had put up and maybe respond to some of the
11 comments I've heard from my former colleagues or
12 my colleagues. And then talk about the
13 transmission issues a little bit that was part of
14 this panel.

15 On the first matter relating to the
16 contracts. I was looking at the table that your
17 staff had put up there that showed the status of
18 those contracts. And you kind of asked the
19 question, why is this occurring.

20 And first and foremost I want to say we
21 evaluate the California RPS not in the context of
22 how many contracts have been entered into. We
23 evaluate how many projects have been energized and
24 are delivering renewable megawatt hours to the
25 grid. And when we look at a graph on contracts we

1 say, fine. What I am really concerned about is
2 the RPS. The fact that so few projects have
3 actually been energized over the last years.
4 Since 2002 basically.

5 And just as a notice to you. We have
6 been very concerned about this for a number of
7 years. We have raised comments about this.
8 Yesterday we filed a motion at the Public
9 Utilities Commission for them to investigate
10 procurement practices in California that are
11 designed to deliver the RPS megawatts and the
12 reliability of megawatts that you might get from
13 an all-source solicitation. And we hope they take
14 that up because I think that is the only way we
15 are going to get at some of these issues.

16 I am not privy to the information as
17 apparently you are not privy to the information
18 that would allow you to evaluate what is happening
19 today. But we think that really needs to be done
20 so that we can really get at the issue of why more
21 projects are not becoming operational in spite of
22 the fact that we have thousands of megawatts being
23 entered into under a PPA.

24 ASSOCIATE MEMBER PFANNENSTIEL: Excuse
25 me, Steven. What form did you file at the PUC?

1 Was it in the context of a proceeding?

2 MR. KELLY: It was a motion that we
3 filed yesterday. I think it is in the context of
4 a -- it accompanied our protest of the PG&E Tesla
5 application and our motion to dismiss. So I am
6 not actually certain which procedural vehicle we
7 are using right now. It is just our motion to the
8 Commission. And we hope they take it up as a
9 broader issue beyond those two specific
10 applications.

11 ASSOCIATE MEMBER PFANNENSTIEL: Thanks.

12 MR. KELLY: I'd be happy to send you a
13 copy if you'd like.

14 ASSOCIATE MEMBER PFANNENSTIEL: Yes.

15 MR. KELLY: It was served on the service
16 list so it's out there.

17 Secondly I would like to talk about this
18 cost issue. One of the tables, I think it was the
19 table on number 11 on the graph that was put up by
20 Suzanne shows the status of the supply curves. If
21 you actually mapped across there what I think is
22 today's MPR you would probably find out that
23 almost none of those technologies are below the
24 MPR if you look at the gross costs. It's when you
25 look at the net costs, the real benefits to

1 California consumers, that you find out that
2 almost all of them are beneficial when you do it
3 that way.

4 But the problem you've got there is that
5 the MPR is not at a level that your staff or
6 hardly anybody else believes you can actually
7 build new generation and deliver it to the grid.
8 So I just make that as an observation.

9 And I have heard comments over the years
10 and I heard comments today about the high cost of
11 the RPS and how we have got to look at the bids
12 and make sure that we use the competitive process
13 to drive that price down to MPR and below.

14 I'll just make one observation. In the
15 California RPS a REC is a REC. And that is used
16 by the utilities for RPS compliance while the MPR
17 is established around 11 cents per kilowatt hour I
18 think for the marketplace. For everybody bidding
19 in these RFOs. Which from all intents and
20 purposes is not resulting in real, new generation
21 being energized.

22 I will make the comment that this past
23 year two of our Southern California investor-owned
24 utilities have filed applications at the Public
25 Utilities Commission to acquire RECs from their

1 own projects. They happen to be PV rooftop-based
2 projects. In those applications if you convert
3 the amount of money that they are asking for for
4 those projects with the megawatts, do a conversion
5 to an energy deal, you find that they are asking
6 for over 40 cents a kilowatt hour.

7 That is something that is not available
8 to anybody else. It seems to be fairly
9 comfortable with what Europe is playing on their
10 feed-in tariff. And I would welcome and we have
11 offered the opportunity to the PUC that we would
12 deliver RECs at 90 percent of that rate as much as
13 they would like. We hope they will take us up on
14 that. So consumers will be benefitting ten
15 percent for every REC they buy. Maybe that's a
16 fair thing to get things rolling and see what can
17 be actually built and delivered to the grid.

18 The important thing to note about the
19 feed-in tariff. And I will just conclude with
20 this thought. The comparison of what the feed-in
21 tariff was, against the bid prices, is almost
22 irrelevant. What's really a point of comparison
23 is feed-in tariffs are paid once somebody is
24 delivering a product to the grid. Not some
25 speculative bidders.

1 So you want to compare the feed-in
2 tariff rate that you have got with what it takes
3 to actually get stuff built and connected to the
4 grid. And I think evidence has shown it is not
5 the MPR. The utilities believe it is somewhere
6 above 40 cents a kilowatt hour. And we can start
7 with that debate.

8 Now let me move to the discussion about
9 transmission. And I want to make this over-
10 arching observation. Delay is costing California
11 consumers across the state a tremendous amount of
12 money. You saw the curves. Costs are going up.
13 Everybody recognizes that. Whether it's building
14 transmission or generation or buying apples.
15 Delay is costing consumers.

16 Now each individual sector within the
17 state may be benefiting by delay but overall
18 consumers are poor-advantaged by delay in building
19 new transmission. It undermines state policies on
20 RPS. It is going to end up undermining state
21 policies on GHG reduction. And it may well have
22 an effect on undermining RA responsibilities.

23 So we have got all these big state
24 policies out there and we need transmission to get
25 that done. And delaying transmission, you are

1 just going to simply raise the cost to consumers
2 statewide overall. And as a statewide planning
3 agency that's probably where your perspective is
4 coming from.

5 We have a couple of principles related
6 to transmission and the transmission system as a
7 whole. First, we don't think fragmentation of the
8 transmission system is particularly good. We
9 would like to see an integrated system.

10 Secondly, unused transmission capacity
11 is also not good. Furthermore, a system that
12 potentially could foster the development of
13 phantom congestion for competitive purposes is
14 particularly not good. I am in the generation
15 business. I represent people who want to sell to
16 the municipal utilities, I have people who want to
17 sell to the IOUs, we would like to sell to
18 everybody. But phantom congestion is something
19 that we abhor because it keeps us, those people
20 who can actually energize, off the grid. So we
21 think that's bad.

22 And fourth I would just make the comment
23 that building transmission in today's world and
24 going forward almost requires that you build it as
25 large as practical. Because we are going to have

1 tremendous need. We can't anticipate how the RPS
2 may grow over time and we have limited corridors.
3 So that just begs for joint development of
4 projects probably.

5 And the big question that I have at this
6 point and I pose to you at the dais is, do we have
7 to wait on the construction of transmission before
8 we would resolve all of these control and cost
9 recovery issues? And that's the big question.
10 Because the more we delay the more costs go up and
11 these delays could take a long time.

12 Is there a model or a mechanism that we
13 can use today that will start the construction of
14 the transmission as quickly as possible and then
15 allow us the seven to ten years it is going to
16 take to actually build that transmission line to
17 resolve these issues related to cost recovery and
18 control?

19 PRESIDING MEMBER BYRON: Isn't the
20 answer to that question the third category of FERC
21 tariff transmission lines?

22 MR. KELLY: Well I think it is actually,
23 it's around the table here. I think it is the
24 will to get it done. And we can resolve it at
25 FERC if we need to, we can resolve it at the PUC

1 or wherever. The issues of cost recovery, I think
2 everybody pretty much agrees, you know, people who
3 put in money for transmission lines should be
4 reimbursed for that. Cost recovery should be not
5 a question for anybody, including the utilities.
6 If they put in X dollars they should know that
7 they are going to get it back with a reasonable
8 rate of return if that is part of their
9 requirement.

10 The issue of control is something that
11 is obviously a little more delicate. It is going
12 to take some time to work it out. But if it takes
13 seven to ten years to build a line before we have
14 to even worry about who controls it, maybe we can
15 start the line today and hope in seven years that
16 we can resolve it. And maybe a little bit of
17 arbitration might not hurt if people can't come to
18 the table on that.

19 But I suspect over the interim period
20 people are going to understand that we really need
21 these lines to meet these policy goals and there
22 is going to be growing incentive to work out some
23 of these issues. But the important thing is to
24 get the construction started as soon as possible.

25 I actually am thinking of something kind

1 of akin to the old, I hate to say this, the DWR
2 model. Where not so much the state intervened to
3 do it but what was made was a commitment to have
4 it done. And then a recognition that we are going
5 to work out cost responsibility and those other
6 issues down the road.

7 And that's what the PUC did with their
8 investor-owned utilities in that matter. And they
9 litigated it and, you know, it worked out. It
10 took a long time but they finally got it out.
11 Meanwhile we had the benefit of those generation
12 assets during the time that everybody was debating
13 how we were going to deal with it.

14 PRESIDING MEMBER BYRON: If cost
15 responsibility were only the issue on siting
16 transmission lines.

17 MR. KELLY: I understand. But cost
18 responsibility is fundamentally important to
19 people who are building transmission for purposes
20 of expanding the transmission system. The other
21 issues get to more important issues about how am I
22 going to get my generation to load and so forth.
23 Which is, in my view, somewhat unrelated to
24 actually building transmission for public policy
25 purposes today in California.

1 I understand that if an entity is
2 building transmission lines to bring their
3 generation to market they need a way to make that
4 path there and some certainty that that's there.
5 But if they don't use that capacity I am not too
6 sympathetic that it remains unused while other
7 people could use it. We've got to figure out a
8 way to crack that nut.

9 So I have heard both, all the entities
10 today talk about the need to use the transmission
11 system in a non-discriminatory manner. Of course
12 we support that. My members are probably the most
13 directly affected by that issue so we will look to
14 see the solution to recognize that. I think the
15 ISO's current tariff provides for that. The munis
16 have an OATT base mechanism, which I haven't heard
17 complaints of yet. So there should be the nexus
18 to make this happen.

19 ASSOCIATE MEMBER PFANNENSTIEL: Thank
20 you.

21 PRESIDING MEMBER BYRON: Thank you but
22 one quick question. Back to what you said earlier
23 when you were talking about the lack of contracts.
24 I'm sorry, not the lack of contracts but the power
25 that is being delivered. Aren't you really

1 implicating some of your members companies when
2 you question the lack of successful completion of
3 projects on renewals?

4 MR. KELLY: Well to directly respond to
5 that question. I suspect most of those aren't my
6 member companies, they are more speculative
7 bidders. The people that I represent have
8 generation actually installed and they operate
9 them and that's their business model.

10 The real problem is the people that are
11 not getting selected who might be bidding slightly
12 higher who have a lot of experience. And while I
13 am not privy to a lot of information we of course
14 hear rumors about that occurring. And I have
15 heard rumors of that occurring. So that's one of
16 the reasons we have asked the PUC to conduct an
17 investigation to get at that issue.

18 Are there bidders that maybe don't need
19 transmission or are slightly more expensive that
20 for whatever reason have a really good track
21 record of developing in California that aren't
22 getting selected and brought to the table.

23 PRESIDING MEMBER BYRON: Got it. Thank
24 you very much.

25 MR. KELLY: Sure.

1 PRESIDING MEMBER BYRON: Thank you for
2 your comments. Mr. Craig Lewis, GreenVolts.

3 MR. LEWIS: Thank you, Commissioner.
4 Craig Lewis with GreenVolts.

5 Sitting through this session today there
6 were two things, two seemingly insurmountable
7 challenges that came clear to me today. One is
8 that transmission is a huge roadblock for the
9 foreseeable future, certainly for at least the
10 next five years.

11 The second is that it is tough to get
12 transparent information out of the utilities, as
13 if we didn't already know that. So what I am
14 going to talk about today is a huge opportunity
15 that overcomes both of these major challenges.
16 And that is -- It overcomes these challenges to
17 help us achieve the objectives of the RPS within
18 the near term.

19 So I am going to talk about the
20 wholesale distributed generation market. That is
21 the market segment that is 20 megawatts or under.
22 And we haven't spent a lot of time talking about
23 that today but I would like to, I would like to
24 open that up.

25 Also I would like to talk about the

1 feed-in tariffs and the ability for feed-in
2 tariffs to really energize, really unleash that
3 wholesale distributed generation market segment.

4 And thirdly I would like to talk about
5 locational benefits. Those are the benefits of
6 generating close to load. And that's what really
7 helps us achieve. It puts this all together. It
8 makes the feed-in tariffs work. Gets us up to a
9 20 cents per kilowatt hour rate and unleashes this
10 market segment to address some of the issues that
11 Steven Kelly just mentioned.

12 PRESIDING MEMBER BYRON: Mr. Lewis, the
13 first topic, although as you know is near and dear
14 to my heart, I would like you to make sure you
15 discuss it as it relates to the topic that we are
16 discussing here today. And that is the
17 integration of up to 33 percent renewables.

18 MR. LEWIS: Yes, absolutely.

19 PRESIDING MEMBER BYRON: Thank you.

20 MR. LEWIS: I believe that addressing
21 what is currently a market segment that has very
22 little programmatic support, which is this whole
23 distributed generation. If we put some
24 programmatic support around that through a feed-in
25 tariff vehicle then we are going to have

1 tremendous amounts of renewable energy generation
2 that comes on line.

3 And just to speak of that directly.
4 RETI, when most people think of the RETI process,
5 they think of dealing with transmission. The RETI
6 Phase 1B Report that was released on Monday has a
7 very interesting insight that basically calls out
8 that there is 27 gigawatts of solar PV capacity
9 available by interconnecting at substation
10 locations.

11 So avoiding the whole transmission issue
12 and basically just co-locating at the distribution
13 substations they cull out 27 gigawatts. And
14 that's limiting the project sizes to 20 megawatts.
15 Now that's exactly what I am talking about except
16 what I'm talking about doesn't -- you don't have
17 to co-locate at a substation, you just have to be
18 on the distribution grid. And you avoid the
19 transmission issues.

20 So that 27 gigawatts, if you don't put
21 the limitation of co-locating at a substation you
22 are talking about multiplying that capacity by a
23 factor of ten or more. I mean, it's really
24 unlimited. So this opportunity, this market
25 opportunity is really one that has been missed and

1 it is tremendous in terms of meeting the
2 objectives of the RPS.

3 What I would like to do is just talk a
4 little bit about feed-in tariffs. I think that
5 most everyone in this room is probably somewhat
6 familiar with feed-in tariffs. But the key
7 elements of the feed-in tariff are that there is a
8 standard offer/must-take contract. That's what
9 helps us get through the lack of transparency of
10 dealing with the utilities.

11 Why should we have to deal with an RFO,
12 an RPS RFO process for a small project. The RPS
13 program was designed to offset 500 megawatt
14 combined cycle gas turbine power plants. That's
15 very different than a 20 megawatt sized renewable
16 energy project.

17 By the way, GreenVolts is in a fairly
18 unique position in this room because we are one of
19 the few companies that has successfully navigated
20 the RPS RFO process. We have our first deal that
21 was approved by the CPUC. It is a contract with
22 PG&E. We are happy doing business with them and
23 would like to continue to do business with them,
24 regardless of how my comments might sound.

25 But it was not -- Navigating that

1 process is not for the faint of heart. We have a
2 two megawatt-sized deal. We spent hundreds of
3 thousands of dollars on transaction costs alone.
4 This is just simply proposing it, negotiating it,
5 and contracting it. We are at least \$300,000 into
6 that process. And that does not leverage very
7 well over a two megawatt size-deal. Let alone a
8 20 megawatt-size deal. Five hundred megawatts,
9 yes, that's noise. But for 20 megawatts and under
10 that's a lot of money. It really changes, it
11 impacts the economics of those deals.

12 And really there is no need to do it.
13 So the standard offer must-take contract is
14 fundamental to a feed-in contract or a feed-in
15 tariff. Really that is a programmatic solution
16 that we need at this wholesale distributed
17 generation, 20 megawatts and under.

18 Locational benefits I mentioned. I'll
19 just speak briefly to those. GreenVolts has done
20 an extensive study. We have utilized the E3 cost
21 effectiveness model that was created on, was
22 commissioned by the CPUC. And basically it
23 identifies what the value of energy is depending
24 on where you are generating it respective to the
25 load.

1 And in California, on average, if you
2 interconnect on the distribution grid, your energy
3 is worth 35 percent more than if you
4 interconnected transmission on the transmission
5 grid. So we have done an extensive study. We
6 filed -- We've had a filing with respect to the
7 MPR workshop several months back that identifies
8 that study and has the results in it. We'd be
9 happy to share it with whoever wants it.

10 But basically if you take a look at
11 those locational benefits and you start
12 constructing a feed-in tariff that has a rate that
13 includes obviously the MPR. We already have a
14 feed-in tariff that is priced at MPR. If we add
15 in the locational benefits value of generating
16 close to load then we are basically getting up to
17 somewhere in that 20 cent range, 20 cent per
18 kilowatt hour range. When we hit that magic
19 number we unleash the tremendous opportunity that
20 we have here in the wholesale distributed
21 generation market. We need to get up to about
22 that 20 cent per kilowatt hour.

23 I think that the 2007 MPR was somewhere,
24 it's basically nine and a half cents. We are
25 hopefully going to get a 20 boost to that in the

1 2008 MPR. We'll find out here around September 2
2 as I understand. But basically if you look at
3 that plus time of delivery factor and then add on
4 a 30 percent or so locational benefit adder onto
5 that you are essentially at 20 cents per kilowatt
6 hour. And that is the magic number that really
7 unleashes this wholesale distributed generation
8 market.

9 So the feed-in tariff that I am
10 recommending that the CEC really study and think
11 hard about introducing and recommending is a feed-
12 in tariff that would cover 20 megawatts, 20
13 megawatt sized projects and under, and would be
14 priced at MPR plus TOD plus locational benefits
15 value. And that hits the magic number to unleash
16 the vast potential of the wholesale distributed
17 generation market.

18 Thank you and I'll take any questions.

19 PRESIDING MEMBER BYRON: No, those are
20 very good comments. Thank you very much for your
21 input. Thank you for enduring with us this
22 afternoon to provide them.

23 MR. LEWIS: Sure.

24 PRESIDING MEMBER BYRON: I have a couple
25 left. I believe this is Tandy Mannes or McMannes.

1 MS. KOROSSEC: It's McMannes.

2 PRESIDING MEMBER BYRON: McMannes,
3 forgive me.

4 MR. MCMANNES: Currently I work for
5 Abengoa Solar; I am in charge of project
6 development. Prior to doing that I spent 22 years
7 working with the solar projects in the Mojave
8 Desert. And the reason I say that is because I
9 believe that I know how much it costs to, you
10 know, build, own and operate solar projects.
11 Certainly 20 years ago. And I also believe I know
12 how much it costs to build, own and operate them
13 today.

14 In order to really solve the problem as
15 to how we are going to achieve 33 percent
16 renewable I think we need to clearly define what
17 the problem is. And we can all disagree. But
18 when I hear my friends at the CPUC saying that the
19 RPS is going to work and it is robust and it is
20 going to result in the 20 percent or 33 percent
21 renewable I become concerned.

22 Suzanne, can you put up that same chart,
23 the contract status chart.

24 I believe we are going to continue to
25 see more and more contract failure. And the

1 reason I believe that is because the IOUs are for
2 whatever reason, and I'm sure there's good
3 reasons. They are short-listing and accepting
4 low-cost bidders. Now those low-cost bidders, as
5 someone I think pointed out and Roy pointed out,
6 they tend to track the MPR. Which makes a lot of
7 sense. If your goal is to win a PPA or be awarded
8 a PPA, you want to be able to track at or near the
9 MPR.

10 In the goal of trying to achieve a PPA
11 what you are really doing is trying to stay alive.
12 There are a number of developers that don't have
13 large balance sheets. Maybe like the company I
14 work for or the company I previously worked for.
15 And they really do need to attract investment
16 capital. So what is happening is that after
17 achieving this PPA they don't necessarily have the
18 financial resources or the ability, like Roy
19 pointed out of PG&E, they don't have the ability
20 to finance these projects.

21 What I would like the CEC to do is have
22 a forum that you can actually call in a number of
23 developers to actually talk about contract failure
24 and actually do an analysis of contract failure.
25 Because I believe it is going to continue to

1 happen.

2 I commend the CPUC for attempting to
3 make the MPR as robust as they have. It has come
4 up over the last several years. They have added
5 the GHG adder. But as long as the IOUs continue,
6 maybe through their own internal policy or the
7 policies of the CPUC, to accept the low-cost
8 bidder, you are going to continue, I believe, to
9 see this contract failure.

10 So if we had a forum where developers
11 were able to come here and be able to analyze that
12 failure. And maybe we'd begin to understand what
13 the problem is. There is probably no one answer
14 to the problem. But certainly to say that the RPS
15 is going to result in the 33 percent renewable is
16 just not correct. Not with my 22 or so years of
17 experience in terms of project development. So
18 those are my comments for today.

19 ASSOCIATE MEMBER PFANNENSTIEL:

20 Mr. McMannes, can I just ask. Part of what we are
21 struggling with, and I think you have heard it
22 today, is the lack of transparency in the
23 information. We know what the MPR is but we
24 really don't have much sense of what the bids are
25 or what the PPAs are for or where the developers

1 fall off in terms of these prices.

2 So if we had some session. And you are
3 actually the third person today who recommended
4 that the Energy Commission bring the developers
5 together to talk about this.

6 Would we be able to get from the project
7 developers more of a sense of the costs and where
8 they are going on the bids? We kind of feel like
9 we are all looking at Roy Kuga's graph without
10 numbers here. You know the prices are up and you
11 know there's more quantity but you don't really
12 know where you can go with this.

13 MR. McMANNES: I don't really know how
14 to best answer that because the conversations that
15 I have with the utilities are confidential. But I
16 can certainly support what Steven has said, you
17 know, wholeheartedly. He's right on on his
18 statements. I'm not saying that those project
19 developers that don't have the balance sheet are
20 not intending to build projects. What I'm saying
21 is that they are having to go through a couple of
22 step process.

23 When you have companies like mine with a
24 balance sheet and they're building projects in
25 Spain and they're building projects in Africa.

1 And you've got the company that I came from, FTL
2 Energy who, you know, also has a balance sheet to
3 build them and is capable of building them the
4 question you ask is, why. Why aren't they the
5 ones getting the PPAs?

6 I guess I need to talk to our attorney
7 and see what information I can provide you and
8 what I can't. Maybe those are some of the rules
9 that we need to work out in advance of that forum
10 to kind of put numbers on Roy's schedule.

11 I guess another thing. Before I leave I
12 wanted to comment that there have been two models
13 for success. The first model was the standard
14 offer contracts in the mid-80s. There was both
15 the tax legislation in place, which we hope to
16 get, you know, sometime next year, and there was,
17 you know, the transparency in the numbers that you
18 are talking about.

19 Now if you had the same standard offer
20 contracts today the question is, would you need an
21 oversupply. You would certainly get an oversupply
22 of bids probably but you wouldn't get an
23 oversupply of generation. So we need to kind of
24 understand how that works.

25 The model that works currently in the

1 rest of the world is the feed-in tariff like
2 somebody had talked about. You know, you have the
3 feed-in tariff in Germany that works. You have
4 the feed-in tariff in Spain. And I guess where I
5 agree with a lot of the comments that Roy made,
6 the one I would have to disagree -- you know,
7 clearly you wouldn't set a rate in California that
8 you set in Germany. In Germany they don't have
9 any sunshine. They have a little more in Spain.
10 The best place in the world for sunshine is the
11 Mojave Desert in California or the Southwest so
12 the rates would be significantly lower.

13 But you need to have that type of
14 transparency because then you would get companies
15 with the balance sheets to bid. And I asked
16 myself, if I have land and I have transmission and
17 I have water and I have a balance sheet. I have
18 everything it takes to get a project built but yet
19 I can't get a PPA. Then as a developer, you know,
20 it could be sour grapes that those other guys are
21 getting them and I'm not.

22 And I hope that they can build but I
23 think we are going to find that there's going to
24 be more and more contract failure. And then
25 that's where I think we need to have our analysis

1 to get to the root of the problem.

2 ASSOCIATE MEMBER PFANNENSTIEL: Thank
3 you.

4 ADVISOR TUTT: And Tandy, can you say
5 whether you are actually bidding into the RFOs for
6 these?

7 MR. McMANNES: We are spending lots of
8 time bidding. We were bidding all over the
9 Southwestern United States. IOUs and POUs and,
10 you know. If someone was looking for generation
11 we bid into that. As you know we did sign a
12 contract in Arizona with APS.

13 The one thing I can say about the
14 contract in Arizona was APS was not subject to an
15 MPR.

16 PRESIDING MEMBER BYRON: I'm not an
17 attorney but I did read yesterday, as I indicated,
18 in a sample RFO, that there's non-disclosure of
19 the fact that you bid into that RFO.

20 MR. McMANNES: Well the only reason why
21 I can say that is because we were awarded the
22 contract and the press has made a lot of, you
23 know.

24 PRESIDING MEMBER BYRON: Yes. I am not
25 saying that you did anything wrong.

1 MR. McMANNES: Right.

2 PRESIDING MEMBER BYRON: But it is just
3 so much information that I think is unnecessarily
4 protected in the so-called public interest is
5 really inhibiting the transparency of this
6 process.

7 MR. McMANNES: Not only is the
8 information publicly protected but it is often
9 mis-stated. When I read in the newspaper about
10 what the price that I received from APS and I'm
11 thinking, that's not the correct price, where did
12 they get this information. So what you read in
13 the press is wrong. And what you don't read in
14 the press, you're right. You can't disclose
15 because it is not for the public. And it produces
16 a lot of disinformation.

17 PRESIDING MEMBER BYRON: Mr. McMannes,
18 thank you for being here and thanks for your
19 comments.

20 MR. McMANNES: Okay, thank you.

21 PRESIDING MEMBER BYRON: Ms. Nancy
22 Rader, California Wind Energy Association.

23 MS. RADER: Good afternoon. Nancy
24 Rader, California Wind Energy Association. I find
25 myself wanting to react to a couple of things

1 before I say what I came up here to say.

2 I have to disagree with my friend Tandy
3 and Steven. The view of CalWEA's members is that
4 the RPS process is working. It is producing
5 financeable contracts. And that we really need to
6 rely on a competitive mechanism to procure major
7 quantities of renewables in the state to protect
8 consumers and to ensure that they are going to pay
9 the least that they need to pay for renewables.
10 We don't want to see a backlash about the cost of
11 renewable energy.

12 The problem is lack of transmission, the
13 focus of the panel today. That is a problem. And
14 it accounts probably for some of the contract
15 failures and renegotiations. Because let's face
16 it, prices change while you're waiting five years
17 for transmission to get built. If we had
18 sufficient transmission capacity in the state we
19 would have a much better, fluid market because
20 people could get to market. People cannot get to
21 market right now and that's a big problem.

22 We think we achieved a big milestone
23 with the ISO's interconnection reform process.
24 That's the biggest problem today is that huge
25 backlog in the queue. It's going to take a couple

1 of years to work through that but we are pretty
2 pleased with the reforms the ISO is putting into
3 place.

4 We hope that the RETI process will help
5 give us a jump start in that process by
6 identifying some of the key backbone corridors we
7 need to upgrade and hopefully that can jump start
8 the upgrades that come out of the LJIA process.

9 I wanted to react a little bit to what
10 Mr. Cazalet was saying about storage. We agree it
11 is important to look at the load storage in
12 achieving 33 percent renewables. But we want to
13 note that it is never efficient to plan or operate
14 storage in conjunction with certain generators or
15 certain loads. It is always more efficient to
16 plan and deploy storage on a system-wide basis.
17 So instead of talking about renewable storage
18 probably we should be talking about how storage
19 can improve system efficiencies and meet system
20 needs.

21 And likewise talking about backing up
22 wind. It doesn't make a lot of sense. Nor does
23 the fact that renewables operate in a large system
24 like all other resources and loads. A very
25 diverse system that to a large extent other

1 resources complement each other. So again we need
2 to focus on operating the system efficiently
3 rather than backing up particular resources.

4 And that relates to the point I intended
5 to make which was the importance of the
6 Independent System Operators in growing renewables
7 in California and across the country. Independent
8 System Operators are playing a really critical
9 role in the development of renewables by providing
10 non-discriminatory, open access to transmission
11 and by providing superior capabilities and the
12 services that are needed to integrate renewables,
13 such as ramping capabilities.

14 By their nature larger operating systems
15 create a larger pool of resources that can be used
16 to balance each other and which facilitates
17 renewables integration. In addition the hour-
18 ahead and day-ahead markets provide the best means
19 of addressing the variability of wind output. And
20 these characteristics no doubt account for the
21 fact that about three-quarters of the country's
22 20,000 megawatts of wind have been built in ISO or
23 RTO systems. Which is disproportionate to the
24 wind resources in those areas and the loads in
25 those areas.

1 So the wind industry views the ISO's
2 policies as very important to achieving 33 percent
3 renewable goals and we are very engaged in the ISO
4 forum. We have put a lot of time and effort into
5 its interconnecting reforms. As I said, we feel
6 it is successful.

7 And we think that the ISO's renewables
8 integration study is going to be a very important
9 focus in determining what we need to manage the 33
10 percent renewables and how we might get there.
11 For example, the ISO can create the market signals
12 that we need to ensure that we'll have the
13 appropriate ancillary services we need to
14 incorporate 33 percent.

15 And without those kinds of mechanism we
16 will obviously have to plan to meet those needs in
17 other ways but we are very hopeful about what the
18 ISO market is going to do to achieve 33 percent.
19 Thank you very much.

20 ASSOCIATE MEMBER PFANNENSTIEL: A quick
21 question. You stated that the contract failure
22 problem is really just a transmission problem.
23 You don't see it as a siting? Others have
24 commented that, and I think it might be true of
25 the wind developers as much as anybody, that

1 there are just local siting issues and that kind
2 of problem that delays the projects.

3 MS. RADER: Siting is certainly a
4 challenge in California. And I think to a large
5 extent -- I think one of the utility commentators
6 mentioned that they are seeing a large increase in
7 the number of bids. I think we have built up a
8 lot of momentum in the state. We were moribund,
9 you know, when the RPS was passed in 2002. There
10 was nothing going on here. There were almost no
11 developers doing business here. Now our
12 membership has tripled. The activity in the state
13 is just incredible.

14 And it takes years to work through the
15 siting processes. It takes years to get through
16 the ISO queue. We are just starting to see really
17 everything starting to get into place where we can
18 now actually get things going. And I think
19 obviously that transmission is the linchpin. We
20 simply have a disconnect in the supply and the
21 demand. And until we overcome that we are just
22 not going to have a very good market.

23 ASSOCIATE MEMBER PFANNENSTIEL: Thank
24 you.

25 PRESIDING MEMBER BYRON: Ms. Rader,

1 thank you. I assure you we are trying to remove
2 these roadblocks, not trying to add new ones.

3 MS. RADER: I appreciate that and I
4 think we are moving in the right direction.

5 PRESIDING MEMBER BYRON: Thank you for
6 your comments.

7 MS. RADER: Thanks.

8 PRESIDING MEMBER BYRON: I think I have
9 two left. We'll go with two and then we'll check.
10 Mr. Harris, Bright Source Energy.

11 MR. HARRIS: I guess it's good evening
12 now.

13 PRESIDING MEMBER BYRON: We should be
14 clear, Mr. Harris. You are an attorney who
15 represents a number of projects under development.
16 In this case you are representing Bright Source
17 Energy.

18 MR. HARRIS: That is correct. Although
19 if you want questions for Citizen Harris at the
20 end I'll be glad to answer those as well. But I
21 am here on behalf of Bright Source who have a
22 project. Obviously respecting that process I am
23 not going to talk about that project.

24 My comments are more generic and I do
25 want to focus on three things really and the first

1 one is permitting. There was some discussion of
2 that. The second one is transmission. Although
3 that equine is suffering badly. I don't think I
4 am going to beat on that at all really. I'm going
5 to go through that quickly. And then mitigation
6 issues. I'm going to talk a little bit about
7 that. That's one thing that hasn't come up today
8 that I think is an emerging issue that this
9 Commission is going to have to wrestle with and
10 wrestle with your federal partners. So more fun
11 stuff to look forward to.

12 Taking to heart the question of hurdles.
13 Permitting is really the issue in my mind in
14 California. We have a lot of projects going
15 forward on federal lands or with federal nexus.
16 That then requires a NEPA process as well as a
17 CEQA process. NEPA and CEQA both encourage a
18 joint process. They encourage a joint document.
19 Applicants encourage a joint process and a joint
20 document. It's just more litigation and more
21 paths for procedural madness if you don't keep
22 those processes together. So we are very happy
23 with the Commission's decision to try to make
24 those things work together.

25 But having said that, there's a pretty

1 serious mismatch between NEPA and CEQA generally.
2 And when you add to that the additional complexity
3 of the fact that this Commission operates with a
4 certified regulatory program, not a typical CEQA
5 process. You don't produce an EIR document, you
6 don't produce a draft EIR or a final EIR.

7 Aligning those CEQA and NEPA processes
8 gets to be all the more complex. And believe me,
9 we have got some very good minds in my law firm
10 who spend a lot of hours just trying to get down
11 to basic, legal parameters for the NEPA compliance
12 and compliance with your processes. If I had a
13 quick, simple answer I'd both patent it and share
14 it with you. But I don't so we'll just continue
15 to work with you on that.

16 There are a couple of things that I do
17 want to suggest to you are very important
18 fundamental things for this Commission as you
19 process these applications moving forward. The
20 first one is being able to work on NEPA and CEQA
21 issues in parallel and not sequentially. It is
22 very important that you take advantage of time
23 overlaps.

24 And one of the things that applicants
25 are concerned about are these various deadlines

1 being lined up, you know, head-to-toe, head-to-
2 toe, stringing out for what becomes years
3 literally in those processes. So we are going to
4 need to work with you all to figure out how to
5 shorten those time frames. And really, you know,
6 that's my bumper sticker for the day. In
7 parallel, not sequentially.

8 The Commission is also going to need to
9 carefully distinguish between real, statutory and
10 regulatory deadlines. With 30 days for comments,
11 45 days for comments, 90 for comments, and
12 internal processing deadlines. And in my view
13 those issues have kind of gotten melded together
14 and they need to be separated very carefully. And
15 that I think will help with the idea of putting
16 things together in parallel instead of
17 sequentially.

18 And we will propose eventually, as an
19 industry, schedules to kind of figure out what is
20 a real, hard deadline and what are the kind of
21 things that maybe with a little moral suasion, you
22 know, you're discussing with your federal
23 partners, you can move things along, you can help
24 move things along because they are not statutory
25 45 day or 30 day deadlines.

1 And there's several of those things for
2 these processes, even if they are going to go
3 forward as a single process, which we definitely
4 want. You're going to have to couple and decouple
5 these processes. And I'll give you a concrete
6 example just to, you know, so it doesn't sound
7 like a train analogy.

8 When the FSA is ready for a project your
9 process can move forward at that point. There may
10 be because of the federal processing requirements
11 some initial time that has to happen on the
12 federal side. There may be some internal reviews.
13 And ultimately their process is kicked off by a
14 Notice of Availability, an NOA, in the Federal
15 Register. What we are very interested in seeing
16 is that when that document is ready hopefully the
17 NOA is ready at the same time and they can all
18 happen at the same time.

19 But if they get disconnected we really
20 want you to look for the opportunity say all
21 right, while the federal process catches up we are
22 going to publish our FSA. We are going to move
23 forward towards the workshops that we are going to
24 do normally and basically take advantage of those
25 time lines. Again, making sure things are

1 happening in parallel and not sequentially.

2 And that is going to require you to be a
3 little more nimble than we typically have had to
4 have been in, you know, combined cycle, two-on-
5 one, gas power plant siting cases with no federal
6 override.

7 So we will as an industry try to help
8 you understand those things and also ask that you
9 move as fast as you can. There are typically 10
10 or 14 day notice requirements so you can't move
11 without regard to those things but it will be
12 necessary for you to occasionally decouple the
13 process and reassure your federal counterparts
14 that you are not leaving them behind. There's got
15 to be a train metaphor in here that I've thrown in
16 somewhere along the way but I'll just let that go.

17 In any event I think that' probably
18 enough on the permitting process. I think there
19 are lots of opportunities to make up time through
20 your process. We are not going to need to
21 intentionally slow down these processes. If we
22 act smart we can make sure we take maximum
23 advantage of the time.

24 Transmission. I'm just going to touch
25 briefly on a couple of issues. By definition

1 these things are generally remotely located,
2 renewable resources and we all recognize that. We
3 would ask you to use your moral suasion with the
4 folks sitting around the table and other folks to
5 see if we can get those transmission projects
6 moving at a quicker pace.

7 We are also going to need you to
8 recognize that it is a hybrid market in
9 California. Now I'm on Steven Kelly's stump, I
10 guess. The folks who are the IOUs -- When I try
11 to explain to people what I do for a living,
12 explain the role of the hybrid market -- and I
13 always choke on the word market. It's kind of
14 like the IOUs, they are both consumers of breads
15 and owners of bakeries. It's sort of that kind of
16 analogy that comes to my mind.

17 On the transmission side I think it is
18 very important that whatever you do as a
19 Commission that you allow applicants to control
20 their own destiny. We have had some discussion
21 about data adequacy and I'm glad to have
22 conversations with you about those issues. At the
23 end of the day an applicant needs to know that
24 they can control their own half of the schedule,
25 if you will, in moving things forward on

1 transmission. We have some thoughts on how that
2 can all go forward from your perspective.

3 No disrespect to the ISO or any of the
4 public owners. There's a lot of issues those
5 folks are going to have to work out. You don't
6 control those issues. And we need to make sure
7 that the siting process, the permitting process
8 does not get caught up in those issues and that's
9 going to be a difficult thing.

10 We heard a lot about costs. You know,
11 time is money. And the longer these things take
12 the more trouble we are going to have having
13 projects go forward. And I think this famous
14 cross hatching you were asking about, part of that
15 reflects the time it takes to permit a project in
16 California.

17 You get to the end of that process and
18 you go through the Commission process, you go
19 through an appeal to the Environmental Appeals
20 Board, you go through litigation and, you know,
21 you are dealing with a project that is five years
22 old or more. So the more time you can shave off
23 the permitting the more likely you are to not have
24 those questions about contracts not going forward.

25 And finally I guess I want to talk a

1 little bit about mitigation. Mitigation is not
2 clearly defined in statute or regulation. It's
3 sort of art not science. You know it when you see
4 it. But NEPA and CEQA are definitely -- They'll
5 give you a Chinese menu to pick from. These four
6 things will satisfy your mitigation obligations.

7 There are some typical suites of options
8 that the Commission has used in the past. You
9 have used things like avoiding impacts, minimizing
10 impacts, buying compensation land. You have set
11 aside lands in the past, you have used
12 conservation easements, you have used mitigation
13 banks. Which applicants actually like that
14 option. Funding trusts for public lands or
15 similar trusts to put together a project's
16 specific mitigation.

17 We also need to recognize that an acre
18 is not an acre is not an acre. Some habitat has a
19 lot of value. If you have a piece of property
20 that connects two pieces where the critters move
21 back and forth connectivity, as my biologist told
22 me. That's a much more valuable piece of property
23 than just a regular acre of land elsewhere. And
24 you have been very good about recognizing those
25 kind of things.

1 I bring those issues up because
2 renewable projects, they are land-intensive.
3 There's no way around that. Solar projects in the
4 desert. Some of these other projects are very
5 land-intensive. You know, we're talking about
6 3,000 to 4,000 acres for a solar project when you
7 probably need 15 to 20 for a natural gas project.
8 So part of the permitting problem is dealing with
9 that whole issue. Figuring out how to deal with
10 those things moving forward.

11 Your Commission is going to have an
12 opportunity, at least at the staff level, to have
13 a big influence on the outcome of what people are
14 going to ask the industry to do for mitigation.
15 And part of that will occur through the federal
16 biological opinion, the ESA process. It will also
17 occur though between your staff and the Department
18 of Fish and Game staff sitting down with the
19 federal regulatory staff and figuring out what is
20 adequate mitigation.

21 And again there is no set definition.
22 We are going to have pick among things. You start
23 thinking about lands at one-to-one for a lot of
24 these areas. That's still a lot of land and you
25 may not be able to come up with 3,000 acres of

1 land for mitigation. But maybe you can find 200
2 somewhere that's really high habitat value and
3 maybe you can fund some endowments.

4 But all that stuff is very, very much up
5 in the air. And one of the biggest uncertainties
6 that renewable developers are facing right now is
7 how to put a number in that pro forma for
8 mitigation costs.

9 There is also -- You know, we have
10 talked about what you can and cannot say. We've
11 heard rumblings about people wanting higher
12 mitigation ratios in other similar projects. We
13 think it is important to hold the line and treat
14 power plants like other projects are treated and
15 not create a class of one with power plants on
16 mitigation. Three-to-one, five-to-one mitigation
17 just because they think that might be interesting.

18 I guess the point is that the renewable
19 projects are going to have to try to shoulder this
20 burden. The ones that are on public land, federal
21 government land. People have actually two
22 obligations to have their mitigation obligation.
23 And at the end of the day they also have a
24 restoration obligation. Those costs also go into
25 the pro forma.

1 So a lot of this is a long way of saying
2 that you are going to have some significant
3 influence and it is probably going to occur
4 outside of the public process, frankly, about how
5 biological mitigation issues are handled through
6 the state and federal resource agencies. And we
7 really want you to be mindful of the impacts on
8 those projects, both financially and reliability.

9 You know, dealing with your staff has
10 been basically figuring out how to put together a
11 menu of mitigation that is going to work for these
12 projects as they go forward.

13 And I think the real quandary that you
14 are going to face is that you need to develop some
15 kind of programmatic approach so you treat similar
16 projects similarly. But at the end of the day you
17 also don't want to kill the ones that are first in
18 the queue as you wait for a programmatic solution.

19 So good luck with that one. I'm sorry
20 but I think that's where we end up. And I've
21 probably used up all my time so I think I'll stop
22 there.

23 PRESIDING MEMBER BYRON: Certainly not
24 all your time, Mr. Harris. Thank you very much,
25 excellent comments. You got a lot in there not

1 talking about any specific projects.

2 MR. HARRIS: Thank you.

3 PRESIDING MEMBER BYRON: Okay. I feel
4 obliged to offer Mr. Braun an opportunity for
5 public comment if you feel you haven't had an
6 opportunity to voice them. And then I am saving
7 one last card, Anne Gillette from the PUC.

8 MR. BRAUN: Thank you, Commissioner.
9 Actually very briefly, setting all the issues
10 aside that we look forward to working on.

11 I think we don't want to lose sight of
12 the fact that as public agencies in California we
13 can be our own lead agency for CEQA for
14 transmission siting purposes. We have a low cost
15 of capital, relatively speaking, to many other
16 market participants.

17 We have other advantages in siting of
18 infrastructure within our local communities just
19 as a matter of course. So we want to do our part
20 to move forward beneficial projects and I don't
21 want to lose sight of that as well as we are
22 considering these issues of how to make these
23 things work. So thank you very much and I look
24 forward to working with everyone.

25 PRESIDING MEMBER BYRON: Very good.

1 Thank you, Mr. Braun.

2 The last card I have is for the PUC; we
3 saved the best for last. Ms. Gillette.

4 MS. GILLETTE: Thank you. I realize
5 it's late so you will be very glad to know that I
6 don't have any illustrative cost charts to share
7 with you now.

8 I just wanted to generally address the
9 issue of coordination. As Suzanne mentioned we do
10 have a 33 percent implementation analysis that the
11 PUC is kicking off next week in a workshop on
12 August 26. We very much look forward to having
13 the CEC literally at the table there as Suzanne is
14 going to participating on behalf of the CEC.

15 In the comments to a data request that
16 we released in preparation for the workshop
17 several parties commented on the need to
18 collaborate the fact that CEC is doing a study,
19 the ISO is talking about doing a study, we're
20 doing a study. ARB is now looking at 33 percent.
21 And we feel collaboration is very important and
22 will not only keep us from duplicating our efforts
23 but allow us go back to the expertise of all the
24 different agencies.

25 So along those lines, our comments about

1 which variable should be the focus of the IEPR
2 analysis. Our recommendation would be to focus on
3 some of the later year work that was mentioned in
4 Attachment A. A few things, a few specific things
5 that were listed here. Electrification of the
6 transportation sector, contribution of the POUs,
7 meeting biomass RPS goals.

8 These sorts of issues and the outer year
9 issues in general are things that we won't be able
10 to look at within our plan since our analysis is
11 really looking at 33 percent in the context of the
12 IOUs LTPPs and that only is going to go out to
13 2010 or 2020. So we would very much appreciate
14 being able to collaborate with you on the outer
15 year scenarios. And also your expertise in areas
16 like the new technologies you have been already
17 looking at in the workshops in July. Both
18 renewable technologies and renewable enabling
19 technologies like storage.

20 In general I think we would like to see
21 ways that we can coordinate to -- Understanding we
22 are going to need a lot of new technologies to get
23 to these ambitious goals. How we can align the
24 very valuable work that is done in PIER and TRP
25 with the ERRP program that we have and our

1 procurement transmission prices in general to make
2 that we have a good pipeline from research
3 demonstration to actual commercialization of these
4 technologies in California.

5 So other than that we wanted to express
6 our appreciation for the mentions of the PUC
7 analysis that are made in this attachment and the
8 efforts that were mentioned here to incorporate
9 that work together. Again, we think that
10 collaboration is very important.

11 And we heard, for example, at the July
12 21 workshop from the ISO that they needed build-
13 out scenarios to do their 33 percent analysis.
14 And so we are now working with them on
15 coordinating the PUC's build-out scenarios that we
16 are doing within our 33 percent analysis. Feeding
17 those scenarios to them essentially so they can do
18 their 33 percent would-be scenarios and have a
19 consistent analysis of what we need to get to 33
20 percent.

21 So I'm happy to take any questions but
22 those are our general comments.

23 PRESIDING MEMBER BYRON: We probably
24 could ask you a lot but I think the dais is
25 running weary and maybe others are too. Thank you

1 for being here today.

2 MS. GILLETTE: Thank you.

3 PRESIDING MEMBER BYRON: Are there any
4 people that would like to make a public comment
5 before we close?

6 MS. TEN HOPE: We have staff on the line
7 who is prepared to quickly answer a couple of
8 questions that you asked this morning. Pam
9 Doughman I believe is on the line.

10 PRESIDING MEMBER BYRON: Okay. Pam, go
11 ahead. Please tell us first what question it is
12 you are going to answer.

13 MS. DOUGHMAN: Okay. I was able to
14 contact the people who did the E3 study and the
15 Wiser and Bollinger study on natural gas. And so
16 I just have some information to follow up on, some
17 questions that you asked earlier during the
18 presentation by Suzanne Korosec.

19 Let's see. Regarding the first question
20 of where does PV fall on the E3 supply curves.
21 And also did the study include DG PV only? The
22 study included distributed generation PV only.
23 The cost for PV would be above the other costs if
24 it is understood in terms of the total cost
25 perspectives. However, if you look at the utility

1 cost perspective then it would be -- Cost for
2 distributed generation PV would only include the
3 incentive payment. And that is actually a
4 negative cost by 2020 because the relatively low
5 incentive cost in the outer years is more than
6 made up by the wholesale energy and capacity
7 savings.

8 The second question was whether the
9 costs in the E3 model were current costs. Yes,
10 the costs were current costs. Nothing in the
11 referent case assumed market transformation,
12 although the model allows the user to do scenarios
13 that change the costs up or down over time.

14 And then regarding natural gas savings.
15 The model did not include any impact or renewables
16 possibly reducing the cost of natural gas. And it
17 did not include any impact of backup generation
18 for renewables other than possible peakers needed.
19 Just to meet peak demand, not operational impacts
20 of renewables. But the model did include a
21 reduction in the amount of money paid for natural
22 gas fuel because it showed displacement of natural
23 gas generation with renewable generation.

24 Then I also have some answers regarding
25 the Wiser and Bollinger study. They did not

1 directly account for the fact that with more
2 renewable energy we will need to ramp fossil fuel
3 more often or have more spinning reserves. And
4 these will tend to reduce the magnitude of the gas
5 demand reductions.

6 But they assume that each megawatt hour
7 of new renewable generation offsets .75 megawatt
8 hours of gas-fired generation at an average heat
9 rate of 7500 BTUs per kilowatt hour. And they
10 noted that this is a conservative assumption,
11 assuming that renewables offset 75 percent natural
12 gas and 25 percent other.

13 So I hope that helps to clarify some of
14 the questions you had earlier.

15 PRESIDING MEMBER BYRON: It does, and
16 also raises some others. But I really appreciate
17 that you were able to, in real time, try to
18 provide answers. And you probably had them hours
19 ago and you patiently waited on the phone.

20 But let's do this, Pam. I'd like to
21 meet with you later since I am the one that asked
22 some of questions. I think in the interest of
23 time here we don't need to go into any more
24 detail. But thank you very much for coming up
25 with those responses. Anyone else?

1 MS. DOUGHMAN: Thank you.

2 PRESIDING MEMBER BYRON: Any closing
3 comments from my fellow Commissioners?

4 COMMISSIONER DOUGLAS: No.

5 ASSOCIATE MEMBER PFANNENSTIEL: I
6 wouldn't dare.

7 PRESIDING MEMBER BYRON: I will be
8 quick. Clearly we have discussed a lot of issues.
9 We had a lot of good input today in this Committee
10 Workshop that combines, really summarizes three
11 prior staff workshops. And it definitely
12 indicates how complicated this is and would
13 indicate -- We seem to think that all these things
14 are under our control and that we can fix them all
15 and I sure hope that's the case.

16 Very little was talked about things like
17 the production tax credit, which is so important
18 to renewables moving forward here certainly, and
19 that's at the federal level. So let's just take
20 that under our control too. At least what we
21 think we can control.

22 The impact of out-of-state renewables.
23 Working with Western States in cooperation with
24 the renewable transmission initiative. I'm sorry,
25 part of the Western Governors Association. There

1 are so many things that are important here that we
2 have brought up and discussed.

3 The '08 IEPR will be somewhat limited as
4 an update document in terms of what it addresses
5 on this topic. But I think we have gone a long
6 way in identifying the scope of what we need to do
7 to address this topic in more detail in the '09
8 IEPR.

9 I would like to thank the staff for
10 really giving us a rich content workshop here
11 today. And most of all, all the participants for
12 being here and as patient as you have been. Very
13 good input to us.

14 And I think with that we are adjourned.

15 (Whereupon, at 5:30 p.m., the Joint
16 Committee workshop was adjourned.)

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CERTIFICATE OF REPORTER

I, RAMONA COTA, an Electronic Reporter,
do hereby certify that I am a disinterested person
herein; that I recorded the foregoing California
Energy Commission Joint Committee Workshop; that
it was thereafter transcribed into typewriting.

I further certify that I am not of
counsel or attorney for any of the parties to said
workshop, nor in any way interested in outcome of
said workshop.

IN WITNESS WHEREOF, I have hereunto set
my hand this 28th day of August, 2008.

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