

EFFICIENCY COMMITTEE WORKSHOP
BEFORE THE
CALIFORNIA ENERGY RESOURCES CONSERVATION
AND DEVELOPMENT COMMISSION

In the Matter of:)
)
2008 Order Instituting) Docket No.
Informational Proceeding) 08-DR-01
and Rulemaking on)
Load Management Standards)
-----)

CALIFORNIA ENERGY COMMISSION
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I N D E X

	Page
Proceedings	1
Introductions	1
Commissioner Opening Comments	1
Energy Commission Staff Introduction	4
Integrating Wholesale and Retail Markets	6
A Long View of Demand Response	26
A Participant's Overview of the CPUC Ratemaking Process	49
Current Rate and Program Incentives for Demand Response	67
Afternoon Session	82
CPUC Rate Design	82
Prospects, Plans and Implementation Issues for Dynamic Rates	
SCE	106
SDG&E	114
PG&E	130
SMUD	149
LADWP	158
SCPPA	161
NCPA	165
Customer Perspectives on Dynamic Rate Design	
ACWA	174
TURN	180
CLECA	191
BOMA	199
DRA	207
Public Comment	217
Commissioner Closing Remarks	224
Adjournment	225
Reporter's Certificate	226

P R O C E E D I N G S

10:05 a.m.

PRESIDING MEMBER PFANNENSTIEL: Good morning, thank you all for being here. This is the Energy Commission's Efficiency Committee Workshop on Load Management Standards. I appreciate everybody being here today to work with us on this.

We have a joint committee with myself and Commissioner Rosenfeld representing the Energy Commission's Efficiency Committee. We are going to be joined shortly by Commissioner Chong from the Public Utilities Commission. I understand she is at a meeting across the street and will be here as soon as she is available. With us at the moment is Andy Campbell, her advisor.

Today we are going to look at one chunk of the load management standards authority and that is specifically rate design. Rate design, I think as we all know, is one of the key elements to having demand response happen through load management.

We have a number of reasons why we haven't had a very effective rate design program in California. I think we all kind of know that

1 and have lived with that history. But this is an
2 opportunity to move beyond the history and talk
3 about what needs to be done with rate design to
4 affect load management.

5 We all know that there are constraints
6 with the legislation. AB 1X stands in the way of
7 what we would like to be doing in rate design.

8 But I want to encourage people today to
9 sort of think beyond AB 1X, recognizing that we do
10 have some opportunities. AB 1X is here now, we
11 have to deal with it, but it may not be here
12 forever. And even as it is here, what else can we
13 do? So I really don't think that you are serving
14 the Committee all that well by suggesting there is
15 nothing we can do now. In fact there are probably
16 a number of things we could do.

17 Most people are probably cognizant of
18 the fact that, gee, the Energy Commission really
19 has no authority to do rate design, why are they
20 bothering to hold a workshop on it. And it really
21 is because this is a collaborative effort with our
22 partners at the Public Utilities Commission.
23 Commissioner Chong, who is the lead there on
24 demand response, has been integrally involved in
25 the proceeding with us. And we have the

1 responsibility, I would say, to provide some input
2 and provide our insights to Commissioner Chong,
3 and through her to the Public Utilities
4 Commission, on rate design for demand response.

5 So my only last observation is that we
6 have a lot to cover. There's a lot of good
7 information represented by people sitting in this
8 room and I think that we will hear over the next
9 several hours. So I am going to suggest that you
10 really focus your attention on the rate design
11 elements that we are here to talk about.

12 There are a number of other interesting,
13 meaty, load management or demand response subjects
14 I think people always love to talk about. But
15 let's try to focus the day on the rate design
16 issues.

17 With that, Commissioner Rosenfeld, any
18 opening comments.

19 ASSOCIATE MEMBER ROSENFELD: No.
20 Welcome.

21 PRESIDING MEMBER PFANNENSTIEL: All
22 right, let's turn it over to Mr. Hungerford.
23 David.

24 DR. HUNGERFORD: Hello. Thanks everyone
25 for coming. I am David Hungerford of the Energy

1 Commission. I am the staff lead for demand
2 response.

3 A couple of logistic issues before we
4 get going. The exits to this room are on both
5 sides of the glass behind you. The bathrooms are
6 just across the hall from that glass. In the
7 event of a fire alarm we ask that you take the
8 exit and go out the door to your left, which is
9 alarmed, and gather in the park across the street.
10 There is a snack shop on the second floor, up the
11 main staircase in the middle. You can go there
12 with your green visitor badges without checking in
13 any further.

14 So with that, let me do a brief
15 background. I'm learning a new trick with
16 software. All right.

17 Many of you who have attended the
18 previous workshops have seen some of these slides
19 before so I'll through them fairly quickly.

20 The load management standards here at
21 the Energy Commission are being conducted under
22 the order instituting rulemaking approved in
23 January and the docket number is on the screen.
24 Any documents you want to file for consideration
25 by the Commission should be filed under that

1 docket.

2 The purpose is to assess which rates,
3 tariffs, equipment, software and other measures
4 would be most effective in achieving demand
5 response and adopting regulations and taking other
6 appropriate actions to achieve a responsive
7 electricity market.

8 The purpose of these proceedings is to
9 obtain public input, explore the potential of peak
10 load reduction and explore the coordination of
11 regulatory authority between the Public Utilities
12 Commission, the Independent System Operator and
13 other entities.

14 The workshop schedule. You can see we
15 are moving towards halfway through the workshop
16 schedule. Today is the June 10 workshop on rate
17 design. Comments from this workshop will be due
18 on June 17. On June 19 there will be a workshop
19 on enabling technologies and communications. On
20 July 10, a workshop on customer education and
21 needs.

22 The objectives of today's meeting are to
23 discuss the principles of cost-based rate-making
24 and general rate design considerations. Discuss
25 the integration of retail programs and tariffs

1 with wholesale energy markets. Explore how time
2 of use and dynamic rates might benefit California.
3 Review recent demand response and dynamic rate
4 design efforts at the CPUC.

5 Discuss utility efforts, including
6 public utility efforts, to develop time of use and
7 dynamic rates. Discuss logistical issues and the
8 implementation of these rates. And obtain further
9 public input on the potential use of the Energy
10 Commission's load management authority to move
11 dynamic rate designs forward.

12 With that I am going to invite Phil
13 Pettingill from the California Independent System
14 Operator to join us for his presentation on
15 wholesale energy markets.

16 MR. PETTINGILL: Thank you, Dave. Good
17 morning Commissioners and others in the room here.

18 When I started thinking about how to
19 address you here this morning and some of the
20 topics to try to cover I thought what I would try
21 to do here is to speak mostly about the roles of
22 demand response in wholesale markets and maybe
23 some potential points for you to consider in how
24 to make wholesale rate design.

25 As you know, the California Independent

1 System Operator, we are primarily operating the
2 grid and the energy markets. And so with that I
3 thought I would cover about three, sort of broad
4 areas. Why from our perspective the focus on
5 demand resources. And I will use the term demand
6 resources because I think a lot of time when we
7 talk about demand response historically that term
8 has been used for demand reduction.

9 But I am going to share with you a
10 couple of points in my presentation about what may
11 be very helpful is to talk about how to shift
12 demand. So that it may look like a reduction in
13 some points of time and a relative increase in
14 other points of time as we try to balance the
15 system on the large, integrated grid.

16 The second piece I thought I would talk
17 about is just a quick overview of the wholesale
18 markets. What are the key time lines and points
19 in time for demand resources to participate in
20 those markets, get their value identified and be
21 available for reliable system operations.

22 And then finally go into some of the
23 benefits that we see. Just a few thoughts on how
24 demand resources can help. And I have got a
25 couple of examples to try to walk through with

1 you.

2 So first of all just why the focus?

3 Well first of all I was thinking about how back in
4 the Energy Policy Act of 2005 Congress had ordered
5 that, at least for us specifically, that we
6 eliminate any unnecessary barriers. And certainly
7 the ISO is working very hard to try to do that.

8 We have taken some specific steps in our
9 MRTU design, initial release and subsequent
10 releases, to try to make sure that we can
11 incorporate demand resources into the markets.
12 And treat them, as much as possible, as we would
13 any other generating resource to help us reliably
14 operate the system. Certainly some of the
15 benefits are, and as Congress had envisioned, to
16 look at time-based resources and the necessary
17 technologies in order to take full advantage of
18 these kinds of assets.

19 FERC followed up more recently with an
20 Order 890. And the reason why I mention that for
21 your benefit is Order 890 actually focused on
22 transmission planning, and transmission planning
23 standards and processes at the ISO. But it was
24 clear that FERC also intended us to fully consider
25 demand resources in those planning activities. To

1 not generally ignore them as has been done in the
2 past but consider them as a valid resource in
3 determining how to expand the transmission system.

4 And then finally our own Energy Action
5 Plan here in the state focusing on energy
6 efficiency and demand response as the preferred
7 means to meeting new load growth.

8 But the challenge I think, is how we do
9 that. And certainly the loading order puts DR
10 very high. But the challenge is to try to make
11 sure that there are available and suitable
12 substitutes for the other resources that they
13 would conceivably displace.

14 We also think about the technologies,
15 the AMI initiatives going on in the state are
16 extremely critical. We are certainly spending
17 billions of dollars on these assets and we want to
18 make sure that they effectively integrate, or
19 allow us to integrate, demand resources most
20 effectively.

21 I have already mentioned that when we
22 look at the ISO's MRTU design we have certainly
23 taken specific steps to give demand resources
24 equal treatment and consider them in our dispatch,
25 as well as how to value them and price them.

1 So with that let me talk a little bit
2 about the MRTU time line, as I've mentioned.
3 There's a number of things that are happening
4 every day. I think what is critical when we think
5 about demand resources is when do they need to be
6 available. When do they need to show up in
7 wholesale markets. Our markets basically close in
8 terms of inputs to the market at ten o'clock.

9 The day ahead process internal to the
10 ISO starts at that time and there's a number of
11 key things that we are doing. Most importantly is
12 we are evaluating all the bids that were received.
13 We are then considering whether any of those bids
14 had any market power and if so we are mitigating
15 those bids and adjusting them.

16 But then finally we are running our
17 integrated forward market. And what the
18 integrated forward market will do is determine how
19 to balance the supply resources that are provided
20 to the demand that was bid in. And in addition to
21 that we anticipate procuring 100 percent of our
22 ancillary services during that step in the
23 process.

24 I think the next step is critical when
25 you think about what is happening with demand

1 resources. Because RUC, or residual unit
2 commitment, is a step in which the ISO looks at
3 the demand that was bid in, the amount of load
4 that was expected to be served, and whether that's
5 consistent with our operator role and how much
6 load we anticipate will exist in the next day.
7 And if we find a difference the RUC is intended
8 for us to procure additional capacity.

9 I think what is important here then is
10 for demand resources to become apparent to us. So
11 that in the event they are expected to be utilized
12 in the following day the ISO would not otherwise
13 commit or start units under the RUC process.
14 Which certainly can be fairly expensive. And in
15 this case what would be talked about on a day-by-
16 day basis is capacity that had already been bought
17 and paid for under a demand response program now
18 is ultimately going to pay again, at least the
19 start-up costs for RUC resources.

20 Now finally, the results of this whole
21 market process then get published at one o'clock.
22 So it is at this point where any of the resources
23 become aware of whether we need them to serve load
24 and operate the system in the following day. So
25 this is the day ahead process.

1 But there's other opportunities. When
2 we finish that day ahead then we move to an hour
3 ahead process. What I have got here is an example
4 of what would happen for operating hour from 10 to
5 11 o'clock. The key, I think, points on this
6 slide are the opportunity to provide additional
7 resources comes in up to 75 minutes prior to the
8 operating hour, or T-minus 75.

9 And when we look at ten o'clock, that's
10 going to be at 8:45 in the morning when we would
11 expect to see bids or see demand resources become
12 transparent to us so that we can consider them in
13 the hourly dispatch or operation of the system.
14 And at this point we can clear those resources at
15 whatever the appropriate price is and compensate
16 them for that shorter term identification and use
17 during the operating day. So a couple of key
18 points there on the day ahead and then the hour
19 ahead in terms of time lines.

20 Let me transition now to why or how we
21 can see some of the benefits, at least in the
22 wholesale markets. And when I thought about this
23 I was thinking, I think there's sort of three
24 broad areas. First, what demand resources are
25 able to do is help us reduce the load forecast and

1 what our anticipated peak load is.

2 This then can give us, certainly,
3 reliability services in operating the system,
4 depending on how those products are designed. And
5 certainly there's a wealth of opportunity for us
6 to design different types of demand resources that
7 can perform in different time frames and provide
8 different services.

9 We certainly have a fair amount of
10 energy response resources today. And there's
11 still a place for energy response, emergency
12 response-type assets in the future. We need to be
13 careful about how they will play out in terms of
14 market prices and the ability to operate the
15 system reliably. Some of the economic issues that
16 I raised earlier can be a problem, certainly with
17 emergency response assets.

18 But most importantly, I think, is that
19 we need to coordinate. We need to coordinate the
20 demand response products and resources with the
21 ISO markets in order to be able to fully realize
22 their reliability and economic benefits. And let
23 me share with you how that can happen.

24 First on the operational side. Clearly
25 what demand resources can do is lower the number

1 of resources that need to be committed. This is
2 my RUC example we talked about a minute ago. And
3 this can free up additional capacity for other
4 purposes.

5 (Thereupon, PUC Commissioner
6 Chong joined the meeting.)

7 MR. PETTINGILL: We are envisioning that
8 with the introduction of large quantities of wind
9 and other renewable types of resources we are
10 going to need fast ramping and fast start-type
11 resources to help with that integration. Reducing
12 load can certainly free up those types of
13 resources for that kind of integration service.

14 So clearly demand response can itself be
15 very quick and responsive so that can help us with
16 some of the reliability needs we have. The
17 contingencies to respond to transmission
18 emergencies, for example. If we know where the
19 demand resource is at and it is in the proper
20 location this can be extremely helpful in us
21 responding to those kinds of transmission
22 contingencies.

23 But more importantly I think what I
24 would say is the reliability benefit is, rather
25 than us having to do a broad, firm load shedding,

1 we now have controlled load shedding. We know
2 which customers, where and under what circumstance
3 to use that resource. And so well-defined demand
4 response programs can certainly be very effective
5 in reliably operating the system.

6 If we take a look then at some of the
7 market benefits that would come from integrating
8 demand resources. Again, thinking about this in
9 the two broad areas. There's certainly a load
10 forecast and a peak demand reduction if known in
11 the day-ahead and even in the hour-ahead. But the
12 day-ahead process is where we reduce those start-
13 up and minimum load costs coming out of the RUC.
14 But it also will help us respond in the day-ahead
15 and in the hour-ahead to a notion called scarcity
16 pricing.

17 And I wanted to just take a minute and
18 share this with you. One of the elements of the
19 MRTU design that FERC has ordered us to add is the
20 concept of scarcity pricing. The concern here is
21 that prices do not necessarily rise when the
22 system operator is experiencing a shortage in
23 operating or other capacity reserves.

24 And so this will be a hard trigger that
25 when we get to certain levels of operating

1 reserves prices will automatically rise. This is
2 an ideal place for demand response to become
3 available to us, either before or during these
4 conditions, and help avoid raising capacity prices
5 across the whole system.

6 From a reliability standpoint, certainly
7 having more competitive resources in the day-ahead
8 and real time can significantly reduce prices in
9 our day-ahead and real time dispatch. And these
10 can help us prevent the undesirable economic
11 impacts. What we need to do is we need to take
12 care that those are not out of market actions. We
13 need to try to, from the wholesale standpoint, see
14 those actions taken in the marketplace.

15 Let me point out, I think, a couple of
16 thoughts about where we might target some of the
17 resources and where to get some of the greatest
18 potential value. If we take a look back in the
19 summer of just last year, 2007, what I thought I
20 would share with you is we had a peak load of
21 about 48,400 megawatts. And the top five percent
22 of that peak load -- First of all, just for those
23 that aren't familiar with this graph let me just
24 orient you a little bit.

25 This is a load duration curve. And what

1 it is showing on the left hand side is very few
2 hours do we get to these peak loads. If we look
3 on the right hand side we are seeing we use 25 or
4 30 thousand megawatts capacity most of the time
5 throughout the whole year. And so the point here
6 is the top five percent of capacity, or in other
7 words, 2,425 megawatts, is really only needed for
8 15 hours out of the year. Or at least it was
9 during the summer of 2007.

10 So when we start trying to design
11 programs that could be helpful, either
12 economically or from a reliability standpoint, we
13 are not talking about a large quantity of
14 capacity. This is 2,400 megawatts out of a 50,000
15 megawatt system and it is required for 15 or so
16 hours.

17 So if we take this same example when we
18 look at what happened during our all-time system
19 peak in 2006 and the parameters are very much the
20 same. While the peak was higher at 50,000 that
21 top five percent is now 2,500 megawatts and it's
22 duration is 20 hours. And so my point I think is
23 that with 2,500 megawatts being available for 20
24 hours or so we are able to save five percent of
25 the installed capacity that would be necessary in

1 the system by utilizing the demand resources that
2 we already have available to us.

3 The other key piece that I'd share with
4 you is how can demand resources help with
5 integration. And I mentioned earlier that it's
6 probably a time shifting case in point. Let's go
7 back again to July 2006. And from this graphic
8 here what I am showing you is the red dots
9 indicate what was the wind generation at the peak.

10 And with something well over 2,000
11 megawatts of installed capacity there are needs --
12 very hot and peak load days, the resources got up
13 to in many cases 1,000 or 800 megawatts of output.
14 But that output was many hours after the peak
15 occurred. And what we can see is their output
16 during the peak was in the range of 200 to 250
17 megawatts.

18 Now the benefit here is, what happens to
19 us operationally is now you can see how quickly
20 these resources ramp up. They go from what is a
21 relatively low output near the peak to a
22 relatively high output. Two or three times the
23 amount of output from these resources. And the
24 ISO is going to need to try to respond to that by
25 having fast ramping resources that can go down at

1 the time the wind is injecting its energy to the
2 system.

3 Where demand can be of great assistance
4 is during the peak to reduce its consumption. And
5 that will help because the wind resources are
6 actually not producing. On the other hand if load
7 can increase its use or shift so we have more load
8 literally a few hours later that load can help
9 absorb the energy that is coming from the wind
10 resources.

11 So these kinds of operational realities
12 are places where demand response or demand
13 resources -- As I said at the opening of my
14 presentation, in some cases we are talking about
15 reduction, in some cases we are talking about
16 increases or time shifting of the same demand.
17 And if we can do that it can be a significant help
18 in terms of operating the system. And the demand
19 resource as a capacity resource is now providing
20 more value to the consumers of California.

21 So let me, let me summarize with these
22 key points. Integrating demand response into the
23 wholesale markets is really a key, not only for
24 reliability but also economics. We need to treat
25 the demand and supply resources comparably. And

1 if we do so, demand resources can compete very
2 effectively from our perspective.

3 To do that we are going to need to
4 reduce the barriers. This does require new tools,
5 new assets like the advanced metering initiatives.

6 And we are going to need to be able to,
7 in our belief, have access to a diverse set of
8 participants. This means really all consumers,
9 all loads. Being able to identify their interests
10 in participating in the variety of demand resource
11 products that we believe will eventually come out
12 of this time that we are in.

13 In doing so we can provide, the ISO can
14 certainly provide large and very liquid markets
15 for the diverse set of demand resources.

16 But most importantly I think what is
17 essential is to provide the price transparency so
18 that the demand products can be properly valued.
19 And we can grow those products where they are
20 providing the best value, either economically or
21 from a reliability standpoint.

22 So let me stop there and say, any
23 questions?

24 PRESIDING MEMBER PFANNENSTIEL: Thank
25 you, Phil, interesting. Any questions from the

1 dais? Yes, Andy.

2 CPUC ADVISOR CAMPBELL: A couple of
3 questions. The ISO, PUC and CEC are working
4 together on a series of working groups that are
5 focused on coordination of demand response between
6 the retail and wholesale side. Can you speak a
7 little bit to those activities and kind of the
8 status of those activities.

9 MR. PETTINGILL: Well, Andy, I haven't
10 been involved in the details of it. There are
11 five different work groups; we have been involved
12 in all of them. I think one of the key groups
13 that we have wanted to make sure we participate in
14 is the vision. Where is the vision for
15 California. And I know the PUC has led that
16 particular work group.

17 Two of the other groups, though, focused
18 on how to integrate demand response into MRTU and
19 I touched on some of the results of that. That we
20 have been very effective in making those changes.
21 We have a policy initiative that is going to go to
22 our board I think next month in July that would
23 adopt the policy for demand resources in MRTU
24 Release 1A. So it's a few months after we start
25 MRTU.

1 What else? There was an infrastructure
2 work group as well. And I understand that group
3 is now starting to really take on and do some good
4 work. Again, I don't know the details of that.
5 And maybe you can help me. There's a fifth one I
6 think I missed in there.

7 CPUC ADVISOR CAMPBELL: I believe the
8 other one is product specification, something
9 along those lines.

10 MR. PETTINGILL: Yes.

11 CPUC ADVISOR CAMPBELL: And there is
12 actually a meeting this Thursday being held here
13 at the CEC with a number of those working groups
14 meeting.

15 MR. PETTINGILL: So from our perspective
16 it has been very good work. And as I said, the
17 vision is something that we think was very
18 important. We think it is on the right track and
19 it looks very, very good from our view.

20 CPUC ADVISOR CAMPBELL: Then another
21 question. Thinking about dynamic pricing in
22 particular and how dynamic rates could integrate
23 with the ISO market. If a utility or other load-
24 serving entity has customers that are on some type
25 of dynamic rate, critical peak pricing, maybe

1 something else, and they know that at certain
2 prices those customers, some of that load would go
3 away.

4 Under the MRTU day-ahead market would
5 the utility then be able to put in, submit a
6 schedule that is actually price-responsive
7 schedule to indicate that if wholesale prices
8 reach a certain level then they would not need to
9 consume, buy as much energy?

10 MR. PETTINGILL: Well yes. I mean,
11 that's the way the day-ahead market design
12 functions that I was walking you through the time
13 line. In terms of the details, load serving
14 entities are giving us what they expect to be
15 their load and a price curve on that load. How
16 much are they willing to pay in clearing that day-
17 ahead market to serve that load.

18 To the extent that a portion of their
19 load is at a particular price point I would
20 certainly expect that they can reflect that in
21 that load curve as part of their day-ahead bidding
22 process, yes.

23 PRESIDING MEMBER PFANNENSTIEL: That
24 actually was going to be my question too. How
25 much assurance will the ISO have on some of these

1 price responsive programs? Clearly there is a
2 difference if there is a program where there is a
3 control and the utility can control the load at a
4 certain price point. But if it is up to the
5 customer to make certain actions based on price
6 signals would the ISO treat that the same as a
7 load control response?

8 MR. PETTINGILL: Yes, I think -- Thank
9 you. I think what we are now teasing out is that
10 some of these DR resource programs, products,
11 whatever term we want to use, can actually be bid
12 in and reflected in the markets. Some of them may
13 not be. Certainly if they were price responsive
14 load those are probably not going to be actually
15 bid in. So now I think the real challenge is to
16 be able to anticipate how those loads will
17 actually respond.

18 I can share with you, for example, that
19 in some of the demand response that we have today,
20 when working with the IOUs we know that when we
21 call those programs we are not going to get a one-
22 for-one load reduction. It depends. We know that
23 some aspects of those programs may be 90 percent
24 response rate, some may only be 70 percent
25 response rate. I think that is what we will have

1 to do in certainly working with the IOUs.

2 But from the ISO perspective what we
3 will do is learn that at different price points
4 with so much of that price responsive demand in
5 the market, how much of that actually gets
6 reflected in the real time service of load. And
7 that will help us then adjust what we do in
8 clearing the day-ahead markets and RUC and those
9 other activities that we take in trying to set up
10 the capacity.

11 One of the things we have done now in
12 the MRTU Release 1 is we have set up a mechanism
13 where we can work with the IOUs given their
14 existing programs that they're calling or they're
15 dispatching and have them tell us whether they
16 intend to trigger those programs in the following
17 day. And by doing so we take that under
18 consideration and adjust our dispatch and our unit
19 commitment decisions in the day-ahead time frame.

20 So I do think there are some steps we
21 can take that are more prescriptive. And my
22 second example, in other cases it may be a little
23 bit of just learning how to change the dispatch
24 and the market clearing, depending on how much
25 price responsive programs are in the marketplace.

1 PRESIDING MEMBER PFANNENSTIEL: Thank
2 you. I think that's it, thank you very much.

3 MR. PETTINGILL: Thank you.

4 PRESIDING MEMBER PFANNENSTIEL: Before
5 we move to our next speaker I want to welcome
6 Commissioner Chong and let her know that we have
7 already said good things about our working
8 relationship so we are glad that you are here.

9 CPUC COMMISSIONER CHONG: Thank you.

10 PRESIDING MEMBER PFANNENSTIEL: Gabe.

11 MR. TAYLOR: Good morning. My name is
12 Gabriel Taylor. I am the project manager for this
13 proceeding. The technical lead, Dr. Hungerford
14 over here, asked me to take over the computer
15 operations to speed things up a little bit.

16 Welcome Commissioner Chong, thank you
17 for joining us. We very much appreciate your
18 participation. Would you like to make any opening
19 comments or anything at this time?

20 CPUC COMMISSIONER CHONG: (Shook head to
21 say no).

22 MR. TAYLOR: I would like to welcome
23 Dr. Faruqui next.

24 DR. FARUQUI: Good morning. Thank you
25 for inviting me to speak at this workshop. I

1 spoke here, I believe, in the first workshop on
2 these proceedings on the third of March and a few
3 things have changed and several others have not
4 changed. However what I have done in this
5 presentation is tried to account for some of the
6 activities that are happening around the country
7 in a bit more detail.

8 We have been in touch with the ISOs and
9 RTOs around the country. We have just been hired
10 by FERC to do a state-by-state assessment of all
11 50 states in the United States of America. And of
12 course that is a very comprehensive, one-year long
13 project that will be starting soon so I don't have
14 evidence from there.

15 But I have drawn upon studies in the
16 other regions. And in particular, to give this
17 more of a California focus, I have drawn upon some
18 research that is currently being funded by the
19 Demand Response Research Center, which of course
20 is funded by the CEC, to show the kinds of
21 illustrated rate designs that perhaps could be
22 used to achieve either the five percent or the ten
23 percent targets that the previous speaker was
24 talking about.

25 So let's begin with a take on today's

1 demand response. This is more of a cultural slide
2 than a technical slide but it has important
3 ramifications for how we look at the future.

4 Demand response today is largely
5 invoked, and again I am giving this a national
6 perspective, when there are imminent brownouts or
7 blackouts and the programs are triggered by a
8 reliability trigger of some kind.

9 They are based largely on yesterday's
10 conditions. By which I mean there is aging
11 technology. The most widely deployed technology
12 today in the mass markets in the US is direct load
13 control. It has been around for 50 years. In
14 many parts of the country those switches are
15 aging. In many cases people have said that only
16 70 percent of the switches actually work.

17 There are concerns about how much do you
18 have to pay in order to get that reduction in
19 load. And there are people who are trying to cut
20 back the amount of payments they make because they
21 feel they have too many free riders. So there's
22 all of those issues surrounding direct load
23 control. Now that is being reborn in today's
24 environment but that is where it is today.

25 The rate designs that we have by and

1 large are curtailable and interruptible rates that
2 go back at least three decades. They were
3 developed for a particular objective in mind and
4 in many parts of the country they have actually
5 morphed into becoming economic development rates.
6 And so people didn't expect to be interrupted,
7 they were just getting a discount. And so when
8 the interruption suddenly arrived there was a lot
9 of concern as to what was going on.

10 That's basically what we have by and
11 large in the bulk of the demand response that you
12 find mentioned if you look at the reports coming
13 out of NERC, for example.

14 The customers are being paid cash for
15 lowering peak usage against a baseline that, of
16 course, by definition is unobserved. It can never
17 be observed in the theoretical sense. So it has
18 to be estimated and there you have a lot of
19 statistical methodology coming in. Those are the
20 kinds of issues that we have when we look at
21 today's demand response.

22 So let's take a quick look at the state
23 of play. This is by various regions in the
24 country. Some of them are NERC regions and some
25 of them are power pools. As you know, parts of

1 the country have organized markets and parts do
2 not so this is the entire country.

3 If you go to the very right of the chart
4 you have a US summary there that is labeled as
5 NERC. The two colors are, the blue color is
6 interruptible demand and the brown or orange
7 combination color is direct load control.

8 And so in certain regions like Florida,
9 which is the FRCC, which is the highest bars that
10 you see on the graph, sort of second over from the
11 left, they have a direct load control paradise if
12 you will, in terms of the magnitude of response.
13 Hundreds of megawatts. In excess of 800 megawatts
14 and so on. And that's why you have such a
15 staggering number there. But in most other parts
16 of the country, according to this inventory which
17 is the 2007 NERC Summer Assessment, the action is
18 really coming from interruptible and curtailable
19 rates.

20 So as we look at tomorrow's demand
21 response what are the likely changes that might
22 occur? The first one is that it is likely to be
23 price driven. There will be perhaps default
24 dynamic pricing.

25 There will be digital technologies which

1 will play a decisive role. We have already been
2 talking about AMI and that is certainly happening.

3 In some conferences the new buzzword is
4 now the Smart Grid. And of course nobody really
5 knows what is the Smart Grid except that it is
6 smart and it is a good thing to be smart.

7 What we have though, what we have going
8 on is there are more possibilities opening up on
9 the technology front. And by and large in terms
10 of tangible evidence that is out there today, by
11 way of enabling technologies we are still looking
12 at programmable thermostats that communicate and
13 energy management systems that can be automated
14 and become DR capable.

15 So in one vision, according to who you
16 talk to, demand response will no longer be an
17 option but will become a condition of service.

18 So think of this as an artist's sketch.
19 So when it becomes a condition of service the
20 question is, what will be the shape of the prices
21 that await us. And what I am going to show you is
22 on the horizontal axis is there is Risk, which is
23 the Variance in Price. Sometimes known as
24 volatility from a customer perspective. And on
25 the vertical axis is the reward the customers will

1 get in order for accepting a more volatile, more
2 dynamic, more real-time pricing product.

3 That's sort of the trade-off space. If
4 people were not getting the reward nobody would
5 take the high volatility. It's just like the 401k
6 plan or the stock market plan or the mutual funds.
7 The idea is the more risk you take the more reward
8 you are going to get.

9 The question is, well, what are the
10 points for the pricing spectrum here? So just to
11 anchor our ideas I have decided to anchor it on
12 the flat rate and the flat rate is our benchmark.
13 We are going to measure deviations from the flat
14 rate.

15 So all the way out there, right, is the
16 planet Pluto. Which some people say is not a
17 planet anymore but let's say it's the real time
18 pricing planet here. So that's way out there.
19 And that is certainly a goal that some of us would
20 like to have. And that's a goal that some states
21 already have accomplished. Georgia, much of the
22 East Coast which has restructured markets, all of
23 their large customers are automatically defaulted
24 onto an hourly price.

25 And it is very volatile. They can get

1 the reward. If they don't like it they can opt
2 out to other products that retailers are
3 providing. Which could be hedge products, half-
4 hedge, fully hedged, you know, caps and collars
5 and all kinds of options are there. And so what
6 we have is this is our rocket that is going to
7 take us to that planet Pluto. So we have a whole
8 spectrum here of possibilities.

9 The most commonly mentioned idea, the
10 one that certainly is not new to anyone in this
11 room I assume, is critical peak pricing. It is
12 sort of a hybrid product. It says, there is some
13 volatility, some risk transfer. And it could come
14 in a day-ahead flavor or it could come in a day-of
15 flavor. So you can make it more dynamic or less
16 dynamic. There are variations that are possible.
17 But by and large it is significantly a step in the
18 direction of RTP.

19 And then you have all of these other
20 options that are out there along the spectrum of
21 possibilities. There is, of course, the inverted
22 tier rate. That rate we have in about a third of
23 the country today. Certainly in California that
24 rate has, you might say, gone on steroids under AB
25 1X. We have more tier than we need.

1 But the point is that it does help
2 provide some degree of price response. Not
3 necessarily at the time you need it, which is the
4 peak we are talking about, the five percent number
5 or the ten percent number that you were talking
6 about.

7 In the statewide pricing pilot we
8 started out with everyone who was on an inverted
9 tier rate and then we said, could we do some more
10 by having CPP on top of that? And it showed very
11 conclusively, yes, you could do a lot more. The
12 number was 13 percent. For residential customers
13 the rate was five times higher.

14 Then you have seasonal rates, you have
15 time of use rates. And then you have the variable
16 peak pricing rate or VPP, which is really a hybrid
17 rate between a CPP rate and an RTP rate. What it
18 does is, on the critical days, let's suppose we
19 have 60 hours of critical peak pricing. On a
20 regular CPP rate that number is fixed and is known
21 ahead of time. But in a VPP rate that number
22 varies on a real time basis. And so that gives it
23 a little bit of real time character.

24 Some people call it occasional RTP.
25 That rate was born in Connecticut. And it is

1 being talked about there. I understand there are
2 no customers on that rate today. But there is
3 certainly an attempt to cajole and persuade
4 customers to check it out. Okay.

5 So ultimately the issue is customer
6 choice. Nobody wants to impose rates on customers
7 that the customers don't want to have. They don't
8 want to be put into just a single bucket. At
9 least that is the idea of customer choice and
10 market based pricing.

11 So the concept is, how best to enable
12 choice. Well if the only rate that is offered out
13 there is a rate that is always lower than any of
14 the other dynamic pricing rates then there is a
15 very low probability that anybody is going to
16 migrate to any of those other rate designs. Even
17 though there might be efficiency gains for society
18 as a whole, for the utilities and even for the
19 customers themselves, they will not test it.

20 So one idea is to anchor the rate design
21 around some kind of a dynamic pricing rate that is
22 perhaps halfway along the spectrum. Maybe a
23 critical peak pricing rate or some variation of
24 that. You make that the default rate, you know,
25 in the years to come when education and technology

1 has made it, you know, more acceptable to have
2 default pricing that is dynamic in nature. To
3 anchor over there and to let the customers then
4 opt out to other rate designs that more suit their
5 risk preferences and tolerance parameters.

6 A quick survey of some experiments. I
7 think several of you have seen these slides so I
8 am just going to put these up for all of two
9 minutes. We have looked at 14 pricing
10 experiments, including, of course, the ones in
11 California. But looking at those in Australia,
12 Canada and France as well as several other US
13 states.

14 And the message is pretty clear. That
15 even with simple, time of use pricing that is not
16 dynamic, actually we were having a discussion just
17 before the session began with Mark Martinez. Some
18 people regard time of use pricing as dynamic. If
19 you describe that as dynamic on a year-ahead
20 basis, I guess it is dynamic. But certainly a
21 year is a long time and it is a bit of a stretch.
22 But Congress certainly didn't make it any easier.
23 They used the term, time based pricing. Who ever
24 heard of time based pricing? They created it.
25 And I don't know why they created it but it

1 includes time of use.

2 And so there is a lot of interest just
3 in regular time of use and that's what I am
4 showing you here. You have responses around five
5 percent. PSE&G in New Jersey actually got above
6 ten percent and I am still trying to find out how
7 that happened. But most of the time you would
8 expect numbers five percent or slightly lower,
9 with a two-to-one peak to off-peak ratio on the
10 time of use rate. This is for the mass market, by
11 the way.

12 Then you bring in enabling technology
13 like the smart thermostat. And interestingly,
14 even with time of use rates you suddenly find the
15 graphs are much higher. And that is to be
16 expected because response is now automated. So
17 every time there is a peak period that
18 responsiveness kicks in. ADRS, of course, is the
19 automated demand response pilot, which advances
20 gateway technology. And that controlled more than
21 just the air conditioner. And so you are getting
22 those significant impacts from that particular
23 technology.

24 So now we go to dynamic pricing.
25 defined here as pricing that has a lag time of 24

1 hours or less, as opposed to 365 days or less.

2 And so you have peak time rebates, you have
3 critical peak pricing and you have critical peak
4 pricing with technology.

5 By and large the story is technology
6 boosts responsiveness whether you are looking at
7 CPP or time of use. And the second part of the
8 story is dynamic pricing introduces higher
9 responsiveness than static pricing like time of
10 use. And that is largely because the prices the
11 customers see are so much higher. It is not the
12 dynamic nature of the price, it is simply the fact
13 that it is a higher price that brings about the
14 higher response.

15 So let's take a quick look at some work
16 that we have been performing in conjunction with
17 several of you in the room under the auspices of
18 the Demand Response Research Center on advanced
19 rate designs.

20 Through the project we have developed
21 illustrative rate designs that show the range of
22 possibilities, by sector, across a range of
23 deployment scenarios. This is meant to be
24 entirely illustrated. And it is based on generic
25 data that originally came from one company. And

1 we are very grateful to SCE for having provided
2 it. But it is generic in nature and is not
3 intended to be any one company's rate designs.

4 So we constructed rate designs. There's
5 a whole report on what they were. We don't have
6 time to get into it in this brief presentation.
7 Let me just tell you that the rate designs we
8 looked at were the bookends on that pricing
9 frontier I had shown you earlier.

10 There was real time pricing, there was
11 time of use pricing, there was peak-time rebates
12 and there were critical peak pricing rates that
13 were overlaid on top of a time of use rate. The
14 impacts you see in the left panel are for the
15 residential class. You see that the numbers range
16 from 170 megawatts to 2300 megawatts, depending on
17 whether the rate is implemented on an optional
18 basis or a default participation basis.

19 And then you have the present value of
20 avoided cost showing over on the right side.
21 Those are -- They also fall into a range which
22 goes from .2 to 2.8 billion dollars in avoided
23 costs. These are sort of California-wide numbers
24 using illustrative data for one utility and just
25 meant to show the range of possibilities.

1 Two points that are worth making here
2 and this kind of provokes some interesting
3 discussion. The first one is, as you would
4 expect, dynamic pricing rates, like peak time
5 rebates and CPP/TOU, have higher impacts than TOU
6 rates.

7 But what was interesting was that the
8 real time pricing rates had lower impacts. And
9 the reason for that is it depends on how you
10 design the real time price rate and depends on how
11 you take the capacity value and spread it out. In
12 the CPP and peak time rebates the capacity value
13 of the CT is concentrated in those 60 hours. And
14 that is not how it is done in the RTP rate.

15 In the RTP rate, of course we had to
16 construct a simulation of what the wholesale
17 market would look like California in the absence
18 of the MRTU. So we looked at the data that
19 existed back in the year 1999. And we looked at
20 the production costing model that simulated what
21 the conditions would be today if an RTP market was
22 created. It just doesn't have those huge bursts
23 of high costs that you see in the CPP or PTR
24 rates. So actually it had a lower impact than the
25 CPP, TOU or PTR rates.

1 We also looked at similar rate designs
2 for the medium C&I class. The general message was
3 still there, which is that the CPP/TOU rates
4 produced the biggest impact and the RTP rates
5 produced the lowest impact. Again, reflecting the
6 price history that was put in there.

7 Then we have the large commercial class.

8 And we have finally the large industrial
9 class. My purpose here is not to really get into
10 the specific numbers, because we can talk about
11 those at length perhaps off-line. But just to
12 indicate that there are significant possibilities
13 in California. And again, these are illustrative
14 projections for the future. They haven't yet
15 taken place.

16 If you were to take all of those sectors
17 and just add them up and look at what would be the
18 impacts if you were to have default pricing,
19 CPP/time of use for residential and medium C&I
20 customers, and default RTP. So that's kind of
21 like one package. Then you get the upper bound,
22 which is the seven percent of peak number.

23 And if you go with the other end of the
24 spectrum, which is optional RTP for all customers
25 you get the one percent of peak scenario down

1 there. So that sort of brackets the
2 possibilities. That's the graph in blue on the
3 left side. And then, of course, on the right side
4 is just the translation of that into avoided
5 costs.

6 Similar assessments are being made
7 around the country. Everybody is looking at
8 demand response. What I have shown here, these
9 are not the four census regions. Sometimes people
10 think these are the four census regions. They are
11 generally the four regions. The numbers come from
12 either a large state, like in California that's
13 the West. In the Northeast it is basically
14 looking at ISO New England. The Midwest is PJM
15 and the South is ERCOT.

16 So these numbers were developed through
17 various planning studies. These are projections.
18 The blue lines are showing the traditional demand
19 response programs. So that's the direct load
20 control and the curtailable interruptible rates.
21 They will still be around. Nobody is going to
22 eliminate them, they will just be modernized and
23 upgraded. But what will happen is their trigger
24 might change. Right now the trigger is a
25 reliability trigger. Many people are thinking of

1 changing the trigger so it could also be
2 dispatched economically.

3 And then on the top are the dynamic
4 pricing impacts. In most people's view, those
5 have an economic trigger and that is true. But
6 they could also serve a dual purpose, as some
7 people have argued. They could also be used in a
8 reliability context if the enabling technologies
9 are included in them. So the hard and fast
10 boundary between economic dispatch and reliability
11 dispatch in the future might change and they might
12 become sort of more translatable into each other.

13 Overall the kinds of numbers you are
14 looking at here are in the 10 to 12 percent range.
15 This is looking at the year 2030 so keep that in
16 mind.

17 PRESIDING MEMBER PFANNENSTIEL: Ahmad,
18 before we leave that I just wanted to make sure I
19 understand. The potential was estimated through a
20 variety of different studies. There is no one
21 place to go back and see the assumptions for each
22 of these, I assume.

23 DR. FARUQUI: That's correct. Right now
24 what we have is a variety of studies with some
25 variation in the approach, some variation in the

1 data quality, if you will.

2 Now EPRI and the Edison Electric
3 Institute are in the process of doing a study very
4 similar to this. And I am a part of that as well.
5 That project will have a report in September. And
6 it will have a national assessment; it will also
7 have four census regions.

8 It will not go down to the state-by-
9 state level, which is what FERC will be doing. So
10 there's a series of projects that are leading into
11 each other.

12 PRESIDING MEMBER PFANNENSTIEL: Would
13 you expect that the dynamic pricing assumption
14 here, though, includes residential customers?

15 DR. FARUQUI: Yes, it does.

16 PRESIDING MEMBER PFANNENSTIEL: For each
17 of the regions?

18 DR. FARUQUI: It includes all customer
19 classes. So there is an assumption here about AMI
20 coming into place at sort of the national level by
21 the year 2030.

22 PRESIDING MEMBER PFANNENSTIEL: Okay.

23 DR. FARUQUI: And that's why I am
24 calling them a potential estimate. They may not
25 be realized. Without AMI the dynamic pricing

1 portion will be severely at risk.

2 PRESIDING MEMBER PFANNENSTIEL: Thank
3 you.

4 DR. FARUQUI: All right. So this is
5 actually a slide that I have been allowed by EPRI
6 to share with the group here. This is the first
7 early result from the EPRI-EEI project, a version
8 of which was presented in April at an EEI
9 conference. And what this shows is, at the
10 national level what is the load forecast without
11 demand response. That is the line at the very
12 top. And then the line at the very bottom is the
13 load forecast with demand response, using what
14 people regard as likely or achievable potential
15 estimates.

16 This is not a technical potential
17 assessment. It is not even an economic potential
18 assessment. It is what people think is likely,
19 feasible and probable by the year 2030. So there
20 is a total impact of 11 percent. A good chunk of
21 which, or seven percent, is going to come from the
22 traditional kinds of demand response programs.
23 And if that is all we had then you would get seven
24 percent in this projection. But if you can add to
25 it the dynamic pricing program that I just talked

1 about then we will get an additional four percent.

2 These numbers, as you know, reflect a
3 series of assumptions. They are expert judgment.
4 And in some cases you might question the expertise
5 of the experts but that's what they are. They do
6 reflect people's opinions and it is like more of a
7 Delphi process.

8 Over time these numbers will get more
9 refined and perhaps we will need another five
10 years of validation to trust any of these numbers.
11 But this reflects a lot of expert opinion, a lot
12 of interviews, a lot of conversations around the
13 country. And I would say, at least from an
14 opinion perspective, it is probably a defensible
15 number. It's a large number. Eleven percent is
16 large at the national level. There's a lot of
17 power plants that could be offset by the 11
18 percent.

19 So why do we have so much resistance?
20 We have this line here from the famous futurist
21 who passed away, Arthur C. Clarke. He was asked
22 about his opinion on why do radical, new ideas
23 always take so long to come to pass. He said,
24 well, there's a lot of opposition. The first
25 reaction is, it is completely impossible.

1 The second reaction is, it's possible
2 but not worth doing. Or in our case, yeah, it
3 works in California but doesn't work in the South,
4 it doesn't work in the Midwest. Sometimes the
5 reverse might be true. Real time pricing works in
6 Georgia but doesn't work in California. It
7 depends on which way you're in. It always at work
8 somewhere else. And that's sort of the second.

9 And then the last one is, after the idea
10 has been around for awhile it might be accepted.
11 "I said it wa a good idea all along."

12 Thank you.

13 PRESIDING MEMBER PFANNENSTIEL: Thank
14 you, Ahmad. We have been doing this for a long
15 time. Many of us have said it's been a good idea
16 for 30 years now.

17 DR. FARUQUI: It is a growing club but
18 it is growing very slowly.

19 PRESIDING MEMBER PFANNENSTIEL: Yes,
20 very slowly.

21 ASSOCIATE MEMBER ROSENFELD: But I think
22 most everybody in this room belongs to that club.
23 It is not very elite anymore.

24 PRESIDING MEMBER PFANNENSTIEL: Relative
25 to what, they are not sure. Questions?

1 ASSOCIATE MEMBER ROSENFELD: I have a
2 very friendly question. When you drew that plot
3 of the risk and the reward, the one with Pluto up
4 at the upper right, you actually had the courage
5 to give it a shape. It came up very fast at
6 first, big rewards for a small change. Did you
7 have something in mind when you gave it that
8 shape? I would have just drawn a straight line.

9 DR. FARUQUI: Well yes. I resisted
10 drawing a straight line because I think a straight
11 line is a specification of a curve and I don't
12 know what the curve is.

13 And so what I did was, you know, looking
14 at the stock market and other items where you have
15 the tradeoff, you typically see a frontier. There
16 are diminishing returns. At some point you have
17 to accept lower and lower returns for more and
18 more volatility. That's sort of the generic idea
19 of the curve.

20 Now it hasn't actually been empirically
21 validated. So it's still an artist's sketch, if
22 you will. But I tried to make the point that it
23 is not a linear relationship. And it will become
24 more difficult as you introduce more and more
25 volatility. We will get perhaps less and less

1 benefits from that.

2 ASSOCIATE MEMBER ROSENFELD: Good,
3 thanks.

4 PRESIDING MEMBER PFANNENSTIEL: Thank
5 you very much.

6 DR. FARUQUI: Thank you.

7 MR. TAYLOR: Thank you very much,
8 Dr. Faruqui. I would like to welcome Dr. Barbara
9 Barkovich next to give us an overview of how rates
10 are made.

11 DR. BARKOVICH: Good morning. You have
12 obviously seen me before too.

13 PRESIDING MEMBER PFANNENSTIEL: Welcome,
14 Barbara.

15 DR. BARKOVICH: Thank you. David and
16 Gabe asked me just to go over some of the aspects
17 of electric ratemaking that are relevant to
18 considering the issues that you are interested in.
19 And I have tried to cram a fair amount in here and
20 I'll go through them briefly. But specifically he
21 wanted me to address questions of -- a little bit
22 about marginal costs and then the cost allocation
23 process and rate design and the need to recover
24 the revenue requirement that would be relevant to
25 deciding what you could do with dynamic pricing.

1 And before I start I would like to put
2 in a word for interruptible rate programs, which
3 still have the highest, shall we say, bang for the
4 buck, and the highest level of customer response
5 of anything that is in California right now.

6 Okay. This is really basic. However,
7 it is important to understand that there is
8 something called a revenue requirement, which is
9 the amount of revenue that the regulator
10 determines that the utility needs to recover
11 through its rates. Those rates, based on a
12 forecast of sales in the case of California, for a
13 future period.

14 And that includes capital assets, that
15 go into something called a rate base, where they
16 are allowed to earn a rate of return and are
17 depreciated and are fundamentally reviewed every
18 three years. There are some exceptions if there's
19 a major project addition then it can be reviewed
20 more frequently.

21 And then there are what are called
22 expensed items, which are recovered without a
23 return.

24 The revenue requirement. In particular,
25 as I understand it, for the purpose of dynamic

1 pricing you are looking at responding to what is
2 going on in the generation market and therefore
3 that is what I am going to focus on here.

4 The revenue requirement for utility
5 owned generation, excluding fuel, is reviewed
6 general rate cases every three years. So remember
7 that what is serving the customers is a
8 combination of utility assets, which are owned by
9 the utilities, which have fuel and operating
10 expenses. It is purchased power in a variety of
11 forms. And then there's DWR, which is a special
12 category of purchased power. So all that goes
13 into the generation portfolio. Which is, if you
14 will, what's providing both the kilowatt hours for
15 the customer and also, if you will, in terms of a
16 price signal, also is priced differently.

17 So the revenue requirement for utility-
18 owned generation, most of which but not all of
19 which is hydro or nuclear but there are some gas
20 facilities in there, is reviewed every three years
21 in a general rate case.

22 Another thing you are interested in in
23 the context of AMI is utility metering and billing
24 systems. They are generally reviewed in generated
25 cases, which again would be every three years.

1 Except in the case of AMI where there were
2 specific applications and those therefore have
3 been approved as the applications have been filed
4 and the Commission has reviewed them.

5 Separately there is another process for
6 approving utility energy efficiency and demand
7 response expenditures and those are subject to a
8 three year cycle. And in fact utility demand
9 response proposals for 2009 were filed last week
10 and the energy efficiency ones will be filed in a
11 couple of weeks.

12 Fuel and purchased power. The fuel and
13 purchased power, exclusive of DWR, is reviewed in
14 the annual Energy Resource Recovery Account cases.
15 And the way those are set up is they are set up
16 for a future year so the costs are forecasts and
17 the sales are forecast. So for example, PG&E is
18 shortly going to file, today or not, its ERRA for
19 next year. Edison filed in August. They are both
20 for next year.

21 They look at a forecast of the revenue
22 requirement, which means they're assumptions about
23 fuel costs and what have you. They're also
24 forecasts of sales. That's how you get the
25 average rate is the revenue requirement divided by

1 sales.

2 Those revenues are subject to balancing
3 account recovery with future adjustments. So what
4 this means is, unlike general rate case expenses
5 where you basically forecast the expenses for the
6 three year period, or expenditures, and then, you
7 know, they're recovered, there is an ERAM-type
8 recovery. We can talk about that later.

9 But in the case of fuel and purchased
10 power, both the sales and the costs are forecast
11 and then there are balancing accounts. So that if
12 the utility recovers more than or less than what
13 its actual costs are there can be an adjustment.
14 And that would mean, for example, if sales were
15 lower because of demand response there would have
16 to be an upward adjustment the next year to
17 reflect the shortfall in revenue. Unless, and
18 I'll talk about this more later, the costs went
19 down proportionate to the drop in sales. Then
20 they would obviously cancel each other out.

21 And if it turns out that because of this
22 forecasting the actual utility revenues are more
23 than five percent different from the forecast they
24 can make what is called a trigger filing. And
25 PG&E has indicated it is probably going to make a

1 trigger filing shortly. I don't know if Edison
2 will. And one of the factors undoubtedly is the
3 increase in the cost of natural gas.

4 There are annual ex post reviews of past
5 ERRR cases.

6 And separate from this there are
7 proceedings to allocate DWR revenue requirements.

8 So I think it is important in terms of
9 sending pricing signals for generation to
10 understand that there are different costing rules
11 for the different aspects of the utility
12 generation portfolio that is serving customers.

13 Now that doesn't mean you can price on
14 the basis of marginal costs. But just so you
15 understand, it's broken up in different bins. It
16 is not all considered together.

17 For the purpose of cost, allocation
18 costs are functionalized, which means there are
19 generation-related costs on the one hand and
20 distribution-related costs on the other hand. And
21 those are allocated separately. And the rate
22 components are designed separated.

23 And then beyond those there are what we
24 sort of refer to as non-bypassable charges. That
25 is, that there are costs that are not considered

1 to be either generation or distribution
2 necessarily. And not only are the costs allocated
3 differently but there are separate rate
4 components. This is relevant when we get to the
5 subject of rate design.

6 Cost allocation, like rate design,
7 varies by service voltage. Sub-transmission
8 customers don't use the distribution system on
9 PG&E's case so they don't pay for it.

10 Losses vary by voltage. You both have
11 transmission losses and you have transformer
12 losses so you have to consider both kinds of
13 losses. So rates will vary by voltage in those
14 classes that have voltage distinctions.

15 And everything to do with transmission
16 is taken care of by FERC and that includes
17 designing the actual rates.

18 So cost allocation methodologies are
19 adopted every three years in phase two of the
20 general rate case. And then basically that
21 methodology is applied to every rate change that
22 takes place in the next three years.

23 What are the cost drivers? Let's start
24 with one rule which can create problems when you
25 are talking about real time pricing. And that is

1 that the revenue that is recovered through the
2 rates, even if the costs are allocated and the
3 rates are designed based on marginal costs, is
4 adjusted to meet the revenue requirement.

5 So if the marginal cost is less than the
6 embedded cost, the embedded cost being the average
7 cost, the rates have to be set greater than
8 marginal cost to recover enough revenue, and vice
9 versa. And I know some of you know this but I was
10 asked to go through all the steps.

11 In addition, if the non-bypassable
12 charges are recovered through volumetric rates, as
13 they usually are, they have to be added to the
14 revenue recovered through volumetric charges. And
15 this is important because, as I say in the last
16 bullet, the end result is if you try to set rates
17 based on real time pricing there is going to have
18 to be an adjustment compared to market prices in
19 order to make sure the revenue requirement is
20 recovered and to deal with these volumetric adders
21 for non-bypassable charges.

22 So if you are going to set rates using
23 real time pricing that is actually market prices,
24 for example, from the day-ahead ISO market under
25 MRTU, assuming that that's a substantial market,

1 they are going to have to be adjusted because they
2 are not going to recover the revenue requirement.
3 Or you're going to have to recover that money some
4 other way, either through demand charges or
5 through customer charges or something else in
6 order to set the rates.

7 PRESIDING MEMBER PFANNENSTIEL: But
8 let's be clear, the rates themselves don't have to
9 be adjusted at that time. They get adjusted in
10 the next cycle of true-off, if you will, which is
11 sometime into the future. And so the customer can
12 see a pricing that you've set. And then if it
13 over- or under-collects the revenue requirement it
14 then gets trued-up at some later point.

15 DR. BARKOVICH: Indeed it does. And
16 thank you, I'm going to address that. But the
17 other thing to consider is, if you just said,
18 let's set the energy charges for customers on a
19 real time pricing tariff at the real time prices
20 in the ISO day-ahead market. That could be wildly
21 different from what was required to recover the
22 revenue requirement, in one direction or the
23 other.

24 And yes, there could be a true-up and
25 that true-up could be substantial. And let's just

1 say that true-up is upward. It could be a 20
2 percent or 50 percent increase in rates the next
3 year, leading to more rate volatility. That's
4 just the reality of the situation.

5 Again, the cost for allocation of
6 generation capacity revenue are based on, tend to
7 be based on a combustion turbine proxy, which may
8 be net of forecast of the energy sales, the
9 revenue from energy sales, which is called the
10 gross margin.

11 Then those costs for time of use
12 periods, which is what we do now, are allocated to
13 time of use period in season using LOLE. Which
14 means, most of them are allocated in the summer
15 on-peak period, but not all of them.

16 The attribution of the energy-related
17 revenue, which is basically the fuel and variable
18 O&M costs, is done now on the basis of a forecast
19 of forward energy prices, which could be made a
20 year in advance or part of a year in advance. And
21 then sometimes there's production simulation of
22 market-clearing costs.

23 One of the issues that has been a
24 problem in setting these rates has been what is
25 the shape of the variation in energy prices in the

1 forecast year for which you're setting the rates.
2 As Ahmad mentioned and as has been done in several
3 rate cases, the shaping has been done based on old
4 PX prices because we don't have any day-ahead
5 market prices to use. In its most recent general
6 rate case filing Edison has actually done a
7 production simulation, which is, you know, I think
8 has got to be better than using PX prices that are
9 ten years old.

10 But in the process we are using now the
11 reality of the situation is that whatever we
12 forecast as is being that shape and whatever
13 actually is that shape could be very different.

14 Then there is a separate cost allocation
15 for what we call non-bypassable charges. If some
16 of them are generation-related each one has its
17 own allocation. Some of them are equal cents,
18 some of them are based on system average
19 percentage changes. They are all controversial
20 and they are all adders to the rates.

21 I am not going to talk to much about
22 this because I think Bob Benjamin is going to talk
23 about it. But the generation-related costs are
24 recovered through demand and energy charges.

25 Demand charges only apply to larger

1 customers.

2 And then again the point I made, which
3 is that rates are set to recover the pre-
4 determined revenue requirement. Rate options are
5 usually set to be revenue-neutral.

6 If customer usage patterns change, the
7 utility will recover the revenue shortfall the
8 next year unless the costs adjust precisely with
9 usage, which will never happen.

10 That means that all else being equal,
11 the rates would be higher the next year and vice
12 versa. So there's a lag built in by definition.

13 Utilities do studies to do TOU periods.
14 They have different TOUs. Different numbers of
15 hours, different numbers of months.

16 They all have seasonal rates. They have
17 time of use rates for larger customers and
18 optional TOU rates for most if not all customers.
19 Most of the classes have optional CPP rates.
20 There is probably nothing new there. Rate design
21 is affected by statute.

22 And that's not to say AB 1X, that's also
23 the baseline legislation.

24 And there's CARE, which is for low-
25 income customers.

1 So there are a variety of ways in which
2 rates are affected. Even interruptible rates have
3 some statutory basis.

4 This is really small but I wanted to put
5 this and the next slide up just for people who are
6 not necessarily used to looking at all the
7 different components of these rates. So this is
8 E-1, that's a basic PG&E residential rate. You
9 see that there are increasing charges by tier for
10 generation. There are increasing charges for
11 distribution. And then there are all these other
12 adjustments that are all usage.

13 So in the residential case because there
14 are no demand charges, basically things are
15 volumetric. There may be a minimum bill but for
16 these purposes we're sort of focusing on the fact
17 that if you were to look at the total rates that
18 would be these things added up for the different
19 tiers.

20 This is E-19. That's sort of a medium
21 light and power schedule. And again, this is to
22 see, so you can have this in the handouts, that
23 there are different rates by voltage. And this
24 just shows the different time of use periods, et
25 cetera.

1 And then what the next two rate slides
2 show is the demand rates by components. So the
3 demand charges, you have a generation and a
4 distribution on this page. And for the energy
5 charges you have generation and distribution and
6 all these different adjustment factors for, for
7 the rates.

8 So that's what I was asked to talk
9 about. I'm sorry if I bored anybody to tears.
10 But that's just sort of an overview of what goes
11 on in the rate design process. I'm ready to
12 answer questions.

13 PRESIDING MEMBER PFANNENSTIEL: Thank
14 you Barbara. It was absolutely amazing that you
15 could do the entire rate design course in 20
16 minutes. I am impressed. It took many of us 20
17 years to get that far.

18 (Laughter)

19 PRESIDING MEMBER PFANNENSTIEL: I just
20 want to -- I am absolutely willing to agree with
21 you and emphasize the fact that current rates are
22 enormously complicated and there is nothing simple
23 about it. Beyond the concept of what you can do
24 with rate design. There is nothing simple about
25 current rates, much less what we will look at in

1 the future.

2 But I just want to emphasize one point,
3 if you agree with this. Let me just ask you. Is
4 there any, do you see any relationship between
5 current rate design -- and let's start with
6 residential for the moment, and cost? Future,
7 projected, marginal, embedded. Any kind of
8 variation of cost?

9 DR. BARKOVICH: Well residential is
10 always the toughest class because of a combination
11 of baseline, AB 1X and how they relate to
12 historical numbers plus CARE so that the
13 residential requirement is collected by
14 residential rates.

15 But the cost of any given kilowatt hour,
16 whether that is actually related to the rate that
17 is being paid for, is pretty arbitrary given the
18 fact that we got this increase in rate structure
19 with the first two tiers frozen except for CSI.
20 And that CARE customers can have from a 20 to a
21 40-plus percent discount because it really varies
22 significantly among the utilities. So the answer
23 is that schedule really doesn't provide much
24 basis.

25 As far as the other rate schedules go,

1 you know, for the last many years -- I don't know
2 if it is going to be true this year because
3 marginal costs have really gone up. But for a lot
4 of years we had a situation where marginal costs
5 were less than average costs. And so we were
6 increasing rates compared to the actual cost of
7 service in order to collect the revenue
8 requirement.

9 And because we were doing it by TOU
10 period -- There is evidence if you look at the
11 largest customer classes that with the time of use
12 rates that when you get to 12 noon, in the case of
13 PG&E and Edison, that the rates actually flatten
14 out. I mean they don't. The actual usage does
15 flatten out, it doesn't go up. That is sending
16 some price signal. Is it a precise price signal,
17 no. But at least there is clearly something being
18 communicated. Because even the temperatures keep
19 going up obviously the usage, on average, doesn't.
20 So there is a signal there.

21 I mean, could we do better? Yes, I am
22 sure we can do better. I think we have really two
23 constraints here. One of the constraints, and it
24 is a big constraint, is the need to recover the
25 revenue requirement.

1 If you are trying to send a price signal
2 to people that says, right now if you buy power it
3 is costing X, you have got to figure out, one,
4 what do you include in that X. Is it energy only?
5 Does it include a portion of the capacity-related
6 revenue requirement? Because we do have a
7 separate capacity market here in California and it
8 has separate costs.

9 And if you do, do you do it like in CPP
10 rates or in some other way? If you go to real
11 time pricing, you know, you are going to be
12 obviously communicating a day-ahead pricing signal
13 from MRTU but capacity portions could be separate.

14 So the issue is, what are you trying to
15 communicate. And the other issue is how do you
16 recover the revenue requirement.

17 PRESIDING MEMBER PFANNENSTIEL: Thanks.

18 I guess I just wanted to emphasize that
19 one of the arguments about moving to some kind of
20 dynamic pricing is, well, how do you track costs.
21 It would be really hard to send the right price
22 signal. What I would like to point out is that we
23 are not sending the right signal now in terms of
24 cost.

25 And even if we end up with an

1 approximation of costs, which is I think as you
2 point out for the large customers who do have a
3 time of use rate, just an approximation of cost.
4 It actually has benefits. It has demand response
5 benefits. And it is certainly no worse than the
6 current rate design.

7 I think that I am really urging us to
8 think towards improvement if not perfection.

9 DR. BARKOVICH: Obviously perfection
10 isn't possible. I am just going to throw out one
11 other issue because you are going to hear it from
12 the utilities this afternoon and that is revenue
13 volatility. You know. They may require their
14 revenue requirement by the time there is an
15 adjustment the following year but there may be
16 some variability and that causes them some
17 heartburn. So I will leave it to them to talk
18 about it.

19 There's certainly room for improvement.
20 I don't think we can ever get it right. And one
21 of the issues, and you can look at this in the
22 rate design literature, is if you really want to
23 send straightforward price signals that are, for
24 example, based on the wholesale market, then, you
25 know, you can do what they do in the Northeast and

1 just basically charge people that amount. But you
2 are going to have to recover all the other costs
3 that are relevant to be recovered from this
4 customer somewhere else.

5 PRESIDING MEMBER PFANNENSTIEL: You do.
6 And I don't -- Clearly that has to happen and I
7 think that alchemy of rate design is going to
8 happen. But, you know, PURPA was passed in 1978
9 and it said, let's get rate design right. And I
10 don't think we have made any real progress in that
11 regard. Maybe now with the better instrumentation
12 that we have we can take another stab at it. But
13 thank you very much.

14 Are there other questions? No? Thank
15 you, Barbara.

16 MR. TAYLOR: Thank you very much,
17 Dr. Barkovich. Next up, our last presentation
18 before lunch. I would like to welcome Bob
19 Benjamin from the California Public Utilities
20 Commission, Energy Division, to discuss an
21 Overview of Existing and Proposed Rates Offered by
22 California Investor-Owned Utilities.

23 MR. BENJAMIN: Good morning. I am going
24 to give just a brief overview of the what of
25 rates. We have been on a quick trip to Pluto so

1 far that Ahmad Faruqui took us on and Barbara just
2 ably covered a lot of the why of rate design. Why
3 should rates be a certain way or follow certain
4 structures. And I am going to talk about, in a
5 way, the much more mundane issues of what do we
6 have now? What are our rate structures and rates
7 in place now.

8 And to start just with some slides that
9 show some of the language from some PUC and
10 PUC/CEC decisions. And again, policies that
11 encourage dynamic pricing. And many of you are
12 familiar with all of these decisions, I am not
13 going to read through them. I will just note that
14 the Energy Action Plan II aspired to make dynamic
15 pricing tariffs available for all customers.

16 And then the update in 2008 reiterated
17 that prior policy, that demand response is second
18 in the loading order after energy efficiency,
19 which I think we have already today.

20 The next slide, it has quotes from a few
21 more, a few PUC decisions relating to -- that
22 encouraged dynamic prices. The first one, the one
23 in April of 2005 concluded that all bundled
24 customers should receive time-bearing price
25 signals. They should and we are trying to make

1 that happen but we are not there yet.

2 There's a few more decisions cited here
3 and again I am not going to read them. But I will
4 just note the May 2006 mentioned in the first and
5 second bullets ordered each utility to propose
6 default, critical peak pricing rates for all
7 eligible customers over 200 kilowatts of demand in
8 their next rate design proceeding. We are
9 beginning to see some fruits of that now.

10 So this just touches on, and I won't
11 spend long on this because Barbara really
12 mentioned a lot of these issues already or these
13 points. Just that the different rate classes,
14 residential, commercial and industrial, have
15 different types of rates that are mandatory or
16 voluntary for them. Basically TOU rates are
17 mandatory for large customers and voluntary for
18 other commercial/industrial and so forth down the
19 line.

20 Noteworthy is that we did just adopt
21 default critical peak price rates in the San Diego
22 general rate case for customers over 20 kilowatts.

23 And the residential rates. Essentially
24 multi-tiered increasing block rates that we have
25 had for 20 or 30 years now are the default and are

1 what are used by the lion's share of residential
2 customers.

3 Noteworthy too though is that we did
4 also, we adopted the last bullet. The Peak-time
5 rebate program that San Diego proposed for
6 residential and small commercial customers, Edison
7 and PG&E have also proposed peak-time rebate
8 programs. And it is essentially a rebate that is
9 given to customers who have reduced their usage on
10 called even days from the low, what their
11 determined baseline usage is. Which is as Ahmad
12 described, an attempt to predict in order to
13 measure what their usage would have been on a
14 similar day the day before or very recently.

15 I am going to skip this briefly and go
16 on to the next slide and come back to that.

17 These are just a bar chart and numbers
18 at the bottom. The three IOUs in California's
19 industrial or large customer time of use energy
20 rates. The word industrial needs quotes around it
21 because it is not really a concept that is used.
22 There is not a bright line separating our
23 industrial and commercial. It's generally a size
24 measure in the tariffs. Demand over a certain
25 kilowatt size.

1 I doubt that you can read the numbers on
2 the bottom on the slide but hopefully you can in
3 the handouts. They're rounded some anyway. It's
4 just to paint the general picture that TOU rates
5 are similar but they are different between the
6 three companies. And they are highest for all the
7 companies in the on-peak period.

8 Edison and PG&E. The blue bar is PG&E,
9 the red bar, the maroon bar is Edison. Don't have
10 a winter on-peak period. They divide the winter
11 into two periods, off-peak and mid-peak. San
12 Diego does use all three periods. And their time
13 of use rates.

14 Let me go back to just some of the
15 features of critical peak pricing rates, how they
16 work. I won't read them all. It is noteworthy
17 that -- The first bullet says the critical peak
18 pricing rates take effect when current conditions
19 warrant, not just because it is an average summer
20 afternoon. That's what makes these rates truly
21 dynamic.

22 The second point is that although the
23 critical peak pricing rates -- And by the way,
24 these conditions or criteria that I put up here,
25 these are using San Diego's default critical peak

1 pricing schedule just adopted. The other
2 utilities' proposals along these lines. I don't
3 know in detail and probably differ in some
4 respect.

5 But in the San Diego critical peak
6 pricing rate just adopted and effective May 1 for
7 their large customers. Unlike a lot of other
8 proposed CPP rate schedules these rates will be
9 charged -- critical peak event days will be called
10 by the utility a variable number of times during
11 the year.

12 They don't have a target number of
13 events per year to readjust the target through the
14 summer in order to try their best to hit the
15 target. They have criteria in the tariff schedule
16 that says when they will call it, as they're shown
17 in the slide.

18 Temperature criteria and load criteria
19 on the day before. If those conditions aren't met
20 -- Let's say if they are met very few times in a
21 summer San Diego will call very few critical peak
22 events in that summer.

23 So in a way that makes this version of a
24 critical peak pricing schedule even more dynamic.
25 It is really tied to what is happening. Not right

1 now, not yet next year and not on an average
2 forecasted basis but tomorrow. What's the
3 temperatures and loads like. So there are truly
4 dynamics that are raised, that are in place there.

5 It remains to be seen if there is, of
6 course, an opt-out revision. Time will tell how
7 many customers stick with those rates. But they
8 can save money on them if they -- They're designed
9 to be revenue neutral. So some customers
10 certainly will be able to save money on them.

11 We have seen this.

12 This is back to the actual rates under
13 critical peak pricing schedules that are in place
14 of the three IOUs. Basically the differences
15 worth noting on the chart. Obviously on the far
16 right, the two sets of bars to the far right are
17 critical peak pricing event day rates.

18 Notice San Diego doesn't have two bars
19 there, they only have one. Edison and PG&E have
20 noon to 3 p.m. moderately high critical peak
21 rates, 3 to 6 p.m., very high critical peak rates.
22 San Diego has, let's just say very high critical
23 peak rates during the entire on-peak period, which
24 in their case is 11 a.m. to 6 p.m.

25 The other rates during the non-event

1 days on this schedule are slightly lower than the
2 comparable period rates on the comparable time of
3 use schedule, generally speaking. There is some
4 discount built in to the rates for the other hours
5 where the customers can benefit. That's one of
6 the areas they can benefit.

7 The other area is in demand charges. I
8 won't spend long on this because Barbara talked
9 about this quite a bit, what they are. They are
10 measured by peak demand of the customer. Measured
11 during differing periods. I'll just go ahead to a
12 slide that shows these. It's easier to see what
13 some of these periods are.

14 These are the demand charges the three
15 IOUs have for their largest customers. PG&E's
16 E-20 schedule and Edison's TOU-8 schedule, San
17 Diego's AL-TOU with the critical peak pricing
18 commodity tariff. I forgot to mention PG&E's E-20
19 plus the critical peak overlay.

20 What to say about these. Well the one
21 thing I think is worth noting. Generally the
22 summer on-peak demand charges are higher than any
23 others. Except you will notice in San Diego's
24 case the green bar, the group of bars second from
25 the right, their summer on-peak demand charge is

1 actually lower than their all-hours demand charge.
2 And I believe that reflects that they are
3 recovering that portion of their costs in the
4 actual volumetric event day rate. I would welcome
5 San Diego's confirmation if that's the case.

6 But anyway, you notice that while their
7 volumetric or cents per kilowatt hour rate for
8 event days on peak was much higher than the other
9 utilities, their demand charge is much lower than
10 the other utilities. That's more of the give and
11 take and the other benefit I alluded to for
12 customers on that rate that can reduce usage in
13 non-peak hours.

14 This is --

15 MR. FONG: I was going to go over this
16 anyway when I was up. In the San Diego case there
17 are really two different rates here. There's the
18 AL/TOU, which is strictly a three period TOU rate
19 with a demand charge, and there is a CPP rate.
20 And the CPP rate has this unique portion to it. I
21 was going to go over it so I'll go over it now.

22 We call it the capacity reservation
23 charge. And the capacity reservation charge
24 essentially allows the customer to hedge against
25 the CPP. They can go ahead and select and pay for

1 a certain capacity level and any usage above that
2 capacity level they will pay the CPP rate. So the
3 capacity reservation charge is essentially in
4 place of what you think of as the on-peak demand
5 charge. It recovers that part of it.

6 ADVISOR TUTT: And can you identify
7 yourself for the record, please.

8 MR. FONG: Yes, this is Ed Fong from
9 SDG&E.

10 MR. BENJAMIN: Just if I could ask you
11 to go one step further down that path. Customers
12 under your AL-TOU and your critical peak CPP-D
13 commodity schedule, they do have the freedom to
14 choose a zero kilowatts capacity reservation,
15 correct?

16 MR. FONG: Yes.

17 MR. BENJAMIN: And so if they do that
18 then they won't pay that \$5.85 per kilowatts
19 reservation charge.

20 MR. FONG: Let's take an example here.
21 The way we have it arranged, if the customer does
22 not make an affirmative decision, that is for
23 whatever reason, it is just defaulted to CPP.
24 Then they will default to a 50 percent,
25 essentially, CRC. So we've looked at the previous

1 historical usage, peak demand, then they go
2 automatically 50 percent of that.

3 However, if the customer chooses, let's
4 say a CRC that is relatively low for whatever
5 reason, and they exceed that, that's when they'll
6 pay, that's when they'll pay the CPP rate for the
7 kilowatt hour --

8 MR. BENJAMIN: The volumetric rates on
9 that exceeding amount of kilowatt hours.

10 MR. FONG: Yes, yes, that exceeds the
11 CRC level.

12 MR. BENJAMIN: Right.

13 MR. FONG: That is exactly right.

14 MR. BENJAMIN: Thank you. That
15 clarifies some points about those.

16 Well we have heard about AB 1X and the
17 Public Utilities Code section that touch on, that
18 require baseline rates or increasing block rates
19 for -- there are at least two tiers of rates for
20 California residential customers. I won't dwell
21 on this. The law is there that AB 1X is embedded
22 in the California Water Code, passed in 2001.
23 That's enough said on that. I think everybody
24 here is aware of it.

25 And then this is, you might say, a

1 result of some of those legal constraints. The
2 way that has become the dominant rate structure
3 for residential customers in California, and I
4 think in a lot of states in the country, tiered
5 rates. Notice again slight variations.

6 San Diego in their recently concluded
7 general rate case eliminated Tier 5 and
8 consolidated it with Tier 4 so that the rates for,
9 you know, X kilowatts and above to infinite
10 amounts are the Tier 4 rates shown in that green
11 bar, the last green bar on the right. Whereas
12 PG&E and Edison still have five tiers of
13 residential rates.

14 I think we all know well that on the X
15 axis there is no time dimension here. This is all
16 a matter of how many kilowatts you have used
17 during a month. The more you use the more you pay
18 in stair steps. And the next month you start all
19 over as if kilowatt hours suddenly got cheaper.
20 That's how this rate structure works.

21 And I am going to go over this and come
22 back to it in a second. Just the last slide. I'm
23 not jumping to this because I think it is more
24 important, I think in a way it's less. Because
25 customer accounts or numbers of customers can give

1 a somewhat misleading picture. What you don't see
2 here are the raw numbers of customers. There are
3 so many residential accounts that they tend to
4 skew any measure of anything by customer accounts.

5 Likewise in the commercial sector there
6 are an awful lot of small commercial accounts of
7 small kilowatt demand. So while this chart sort
8 of in the middle rows there on the commercial
9 shows quite a bit of number of customer accounts
10 or percentages of customer accounts on non-time of
11 use rates, those tend to be the tiniest customers.
12 And their usage is almost always smaller than the
13 usage of the commercial customers on TOU rates.
14 So I wouldn't reach too many heavy conclusions
15 from this slide.

16 To me the more interesting picture is
17 this slide that shows the megawatt hour sales by
18 rate type for the three utilities. We had to make
19 some somewhat arbitrary choices of how many
20 buckets to put these in. What we chose is the
21 tiny green slice starting at 12 noon is critical
22 peak pricing/real time pricing.

23 Actually among these utilities I believe
24 only Edison has a schedule they call RTP-II. It
25 is not actually tied to a real time market. It is

1 a temperature-driven set of rates that reflect
2 Edison's generation costs as simulated in about
3 nine different types of days with nine different
4 temperatures. On the hottest days the rates are
5 extremely high and the coolest and weekends they
6 are very much lower.

7 So it is a sort of quasi-real time
8 pricing rate. Those are grouped in with the
9 critical peak pricing as the two sort of dynamic,
10 the most dynamic, if you will, types of rates.
11 And by some estimation the only dynamic rates,
12 truly dynamic that are in place.

13 And as you see the green slide is pretty
14 small still. It is larger in San Diego. San
15 Diego numbers cannot reflect the default critical
16 peak pricing rate because it just went into effect
17 and there is no data on it yet. This is based on
18 customers who voluntarily chose their critical
19 peak pricing schedules that were in place already
20 in 2007.

21 Basically time of use is a pretty big
22 slice in all of the companies, smaller in San
23 Diego. The residential, the orange slice on the
24 left is huge in all of the cases. There's room
25 for work on that slice I think we'd all agree. So

1 yes, this slide , I think -- I wanted to conclude
2 with this to say, who says rates can't be
3 colorful. Thank you. (Laughter).

4 PRESIDING MEMBER PFANNENSTIEL: Thank
5 you. Questions? None here.

6 Thanks Gabe. I think that that's the
7 morning session. So what I am going to suggest,
8 because we do have a long afternoon ahead of us,
9 that we break now and come back in an hour. So we
10 are back here at quarter of one and get going on
11 the afternoon session.

12 Thank you.

13 (Whereupon, the lunch recess
14 was taken.)

15 --oOo--

1 AFTERNOON SESSION

2 PRESIDING MEMBER PFANNENSTIEL: I think
3 we are ready. We are going to start with Andy
4 Campbell from the PUC. If people would take their
5 seats.

6 Andy. So Andy is going to talk about
7 PG&E rate design.

8 CPUC ADVISOR CAMPBELL: I am going to
9 discuss, focus on a proceeding that is currently
10 ongoing at the PUC and focus really more on the
11 future, the potential future of rate design.

12 Actually a proposed decision in this
13 particular proceeding just mailed today so it is
14 unlikely anyone has seen that yet. I think
15 looking at my Blackberry it looks like it came out
16 about noon. But in here you will see a summary of
17 some of what is in that proposed decision. And
18 here in this particular proceeding we are focused
19 on PG&E specifically, although some of the
20 principles would be applicable, could be
21 applicable to the other utilities also.

22 First at a very high level, just to
23 repeat, the PUC's policy with regards to dynamic
24 pricing is to make dynamic pricing tariffs
25 available for all customers.

1 And ticking off quickly some of the
2 benefits of dynamic pricing.

3 Of course it can lower costs by linking
4 retail rates with the wholesale market. It can
5 lead to more economically efficient decision-
6 making. It can lower peak demand potentially.

7 It can improve system reliability.

8 And then the last two I'll focus on a
9 little more because they are probably not
10 appreciated quite as much. Dynamic pricing can
11 reduce greenhouse gas emissions. In California
12 during a hot summer afternoon when demand is high,
13 that is when the least efficient, natural gas-
14 fired plants are operating. And dynamic pricing
15 can communicate to customers that -- discourage
16 customers from consuming electricity at those
17 times when the high greenhouse gas emitting
18 resources are operating.

19 Conversely, overnight the system is more
20 dominated by non-emitting sources like wind and
21 more significantly nuclear and hydro. So
22 similarly dynamic pricing could, in effect, give
23 customers a reason to consume less during those
24 high GHG periods and consume more during periods
25 when there are fewer, less greenhouse gas

1 emissions.

2 And also there is the link to the smart
3 grid, which we discussed in a prior workshop.
4 Because we really can't have a smart grid with
5 dumb rates. Dynamic pricing is really what ties
6 consumers into the equation and can make consumers
7 a part of, really a part of the grid in a more
8 dynamic way.

9 ASSOCIATE MEMBER ROSENFELD: Andy.

10 CPUC ADVISOR CAMPBELL: Yes.

11 ASSOCIATE MEMBER ROSENFELD: Greenhouse
12 gas emissions. These dirty peakers also are big
13 emitters of criteria pollutants to, aren't they?
14 Afternoon peakers. So you also help with
15 pollution and smog and so on.

16 CPUC ADVISOR CAMPBELL: Yes, yes.

17 And now moving specifically on to the
18 PG&E proceeding at the PUC. A proceeding was
19 initiated to really kind of look forward a number
20 of years. PG&E and the other utilities are just
21 in the beginning stages of their advanced metering
22 deployment. And in the case of PG&E by 2012,
23 according to their current schedule, all their
24 customers will have advanced meters. So in this
25 proceeding we are really trying to look forward

1 over that period of time and answer three
2 principal questions.

3 First, what types of dynamic pricing
4 rates should PG&E offer its customers. Second,
5 when should PG&E offer each type of dynamic
6 pricing rate to each customer class. And then
7 third, how should the dynamic pricing tariffs be
8 designed and integrated into PG&E's overall rate
9 design? And we did not just focus on the large
10 commercial and industrial customers. We actually
11 looked at all customer classes.

12 The outcomes of this, which you can find
13 in the proposed decision, one part of it is a
14 dynamic pricing timetable. Which kind of goes
15 through each customer class and when PG&E should
16 propose rates for each customer class. And then
17 also providing some general rate design guidance
18 that PG&E will be required to follow in its future
19 dynamic pricing rate proposals.

20 And here -- I think we, in the prior
21 presentations, have discussed generally some of
22 the rate types. I'll just hit a couple of key
23 points, which a number of parties really
24 emphasized in this proceeding.

25 One, critical peak pricing. Although it

1 is a dynamic price, is really an administratively
2 set price and is intended to be a market proxy,
3 although it is not necessarily tied to the market.
4 Some would see that as a negative. On the other
5 hand the advantage is the simplicity that goes
6 with that. That it does not require having an
7 operating, day-ahead market in order for a utility
8 to offer a critical peak pricing rate.

9 Another potential negative is that
10 critical peak pricing is primarily focused on
11 summer afternoons. Usually the time period is
12 fixed. And as I note, the issue that is important
13 to the ISO, as they have highlighted in their
14 presentation -- for example, looking at wind at
15 other resources.

16 Often the time when the wholesale market
17 is most strained may not be summer afternoons. So
18 there is value to having demand response at other
19 times. However, summer afternoon is when you
20 would most likely be calling on peak generation.
21 And there is sort of the countervailing
22 consideration of creating a rate that is easy for
23 customers to understand.

24 On real time pricing. As discussed in
25 this proceeding we focused on it as being tied to

1 day-ahead, hourly prices.

2 And as Barbara Barkovich touched upon,
3 the rate design will likely be complex. Also it
4 is going to depend on what the California electric
5 market design is at that point in time. As
6 Barbara noted, there is a wholesale energy market.
7 There also is a bilateral capacity market. And
8 there is a proceeding ongoing looking at the
9 future of that market structure at the PUC.

10 Also considerations of whether direct
11 access is open may or may not enter into this. So
12 some of the key points. There's also utility on
13 generation as well as third-party generation.
14 There's some complexities there but we are
15 confident that those can be worked through.

16 And then a couple of other rate types
17 that are touched upon in this proceeding. One,
18 time of use, which is not a dynamic rate but is
19 better aligned with costs than a non-time variant
20 rate.

21 Then the peak time rebate, which is
22 really an incentive-based program that is intended
23 to be compliant with AB 1X.

24 Now this slide is a summary of the time
25 table. It is a very summary form and I will walk

1 through pieces of this.

2 This is specifically for commercial and
3 industrial default rates. To make clear, what the
4 proposed decision would do is require PG&E to
5 propose certain rates at certain points in time.
6 The decision would not, itself, adopt those rates
7 so there would be a future -- in each one of the
8 cases there would be a future rate application in
9 which issues would be kind of fully considered.
10 The details of rate design would be worked
11 through.

12 Now looking across the top are the
13 years, 2008 to 2012. Which covers the period
14 during which PG&E's AMI project will be rolled
15 out.

16 On the left, C&I customers, commercial
17 and industrial customers, and we broke them down
18 into three groups. Large, which is the greater
19 than 200 kW, medium, which is between 20 and 200
20 kW, and then small, what we call small commercial
21 because these are commercial, not industrial,
22 which are below 20 kW.

23 And just looking at the 2008 column to
24 see where things are today. For the large C&I
25 customers time of use is the default rate and then

1 for the medium and small a flat rate. A non-time
2 variant rate is the default rate.

3 And in the proposed timetable PG&E would
4 be directed to propose a default, critical peak
5 pricing rate for the large C&I that would be
6 effective in 2010. The table shows TOU/CPP to
7 make it clear that this critical peak pricing is
8 on top of a time of use, a time of use structure.

9 And then medium C&I would be on the same
10 timetable. However, with medium C&I they are
11 getting meters under the AMI deployment plan. And
12 what the proposed decision would provide that once
13 a customer has had an advanced meter for 12 months
14 then they will be defaulted to critical peak
15 pricing beginning in 2010. So in 2010 there will
16 presumably be a number of customers that receive
17 meters in '08 and '09 that would go on to CPP.
18 And then in 2011 you have another batch of
19 customers and in 2012 another batch of customers.

20 For the small commercial the timetable
21 lags by one year to provide more time,
22 particularly for customer education. Customer
23 education is important for all these classes,
24 especially for small commercial. It's a large
25 number of customers and they may be less kind of

1 attuned to rate and energy use issues.

2 In parentheses on the timetable you will
3 see starting in 2011 is real time pricing. In
4 this case real time pricing offered as an optional
5 rate. So PG&E would be directed to propose a real
6 time pricing rate that would be available starting
7 in 2011 and would be available for all customer
8 classes.

9 And we also addressed agricultural
10 customers. I am not going to put that table up.
11 It is a relatively smaller customer group. But we
12 didn't want to leave anyone out so they are also
13 addressed in the proposed decision.

14 I think the only class we maybe didn't
15 include was, I think there is a streetlight class.
16 We did not do streetlights rates.

17 Now on to residential rates. The
18 timetable doesn't have much to say about
19 residential rates. The proceeding did not address
20 legal interpretations of AB 1X.

21 And for the purposes of the timetable we
22 assumed that dynamic pricing must be optional
23 while AB 1X rate protections remain in place. The
24 proposed decision doesn't make any affirmative
25 conclusion that there is that limitation but

1 that's an assumption that is taken.

2 If you look at the timetable you will
3 see the default rate going all the way across is
4 the tiered flat rate.

5 And then starting in 2010 PG&E has
6 proposed as part of their advanced metering
7 upgrade case to introduce peak time rebate
8 beginning in 2010. And that would essentially be
9 a default rate. It's actually kind of a no-lose
10 kind of rate. The customer can receive an
11 incentive for reducing relative to a baseline but
12 they are not going to be penalized for failing to
13 reduce their usage. They are going to have to pay
14 for what they do use during that period. So it's
15 a default in kind of a different sense.

16 And then in parentheses are the optional
17 rates that are available. TOU is already
18 available, time of use. Critical peak pricing is
19 already available starting in 2008 for customer
20 with advanced meters.

21 And then the proposed decision would
22 require that PG&E propose an optional real time
23 pricing rate for residential customers in 2011.

24 And then the other element looking
25 beyond AB 1X. Which the decision doesn't take any

1 position on when this would occur. But the
2 timetable does require PG&E to file a proposal for
3 default time of use with critical peak pricing 30
4 days after AB 1X rate protections end. And that
5 rate would be effective within one year.

6 The primary purpose of having that
7 requirement in there is to make sure that when AB
8 1X does go away that the PUC does fully evaluate
9 residential rate design at that point in time. It
10 is yet to be seen whether the Commission at that
11 point in time, what a Commission at that point in
12 time would want to do with regard to rate design.
13 Whether the Commission would want to adopt
14 critical peak pricing as a default rate.

15 But that is -- I feel like that was
16 consistent with the direction the Commission would
17 be interested in going today. And we really just
18 want to set a point out there in time and we will
19 investigate this. We don't want AB 1X to go away
20 and then it takes a few more years before anyone
21 gets around to reconsidering residential rate
22 design.

23 And the other component of the proposed
24 decision is a series of rate design principles.
25 For the past five to ten years rate design

1 proceedings at the PUC have been settled. Which
2 means that the PUC has not focused on rate design
3 policy. And we tried to change that to an extent
4 in this proceeding and developed some basic
5 principles that PG&E will be required to follow
6 when proposing specific, dynamic pricing rates. I
7 have four slides that will walk through some of
8 the key principles.

9 As you will see they are fairly high-
10 level principles in most cases. The first slide
11 are some of the very basic ones. That rate design
12 should promote economically efficient decision-
13 making.

14 And that to promote economically
15 efficient decision-making, rates should be based
16 on marginal cost. That has been kicking around as
17 a rate design policy principle for a long time.
18 but I thought it important to reiterate that,
19 particularly in the context of dynamic pricing.

20 And then also rates should also seek to
21 provide stability, simplicity and customer choice.

22 And next, another principle that may
23 seem obvious but actually can involve some
24 complexities in rate design.

25 If a customer reduces its usage and

1 thereby reduces the utility's costs the customer
2 should see a commensurate reduction in its bills.
3 There are concerns by some of the customer
4 representatives in this proceeding that in some
5 cases because of the way the balancing accounts
6 work and so forth that a customer may see a rate
7 reduction in one time period, in a future time
8 period they will end up seeing a rate increase.
9 It is a fairly complex set of issues that really
10 gets down into the rate design math so we kept it
11 in the proposed decision at a very high level.

12 Also the dynamic pricing rates should
13 allow a customer to choose how much of their load
14 is subject to dynamic pricing. And this builds
15 upon the idea -- It is consistent with the idea
16 that San Diego Gas & Electric has proposed in
17 their critical peak pricing rate, which the
18 Commission adopted, which has a capacity
19 reservation charge.

20 It is likely that for some number of
21 large customers, in particular who they may be
22 interested in dynamic pricing and having some of
23 their usage exposed to dynamic pricing because
24 they see opportunities to reduce their bills.
25 However, they may not want all of their usage

1 exposed to that dynamic pricing. As a principle a
2 customer should have some opportunity to choose
3 the level of, the level of exposure.

4 And then finally going back to the ISO's
5 presentation earlier that utilities should bid
6 expected demand reductions due to dynamic pricing
7 into the ISO's day-ahead market. As Phil from the
8 ISO pointed out, there will be a learning process
9 there. The utilities would need to sort of learn
10 and develop models and learn to kind of forecast
11 what customers do in response to these rates.

12 The ISO would also need to be
13 comfortable with what is going to happen in order
14 to really incorporate that into the ISO market
15 process so the ISO isn't purchasing supply
16 resources in cases where demand is not going to be
17 there because of dynamic pricing.

18 Now specifically focusing on critical
19 peak pricing. First, the critical peak price
20 should represent the marginal cost of capacity
21 plus the marginal cost of energy during the
22 critical peak period. That is generally
23 consistent with the approach, as I understand it,
24 that has been taken with the CPP rates.

25 Second, critical peak pricing rates

1 should not also have generation demand charges.
2 This gets into some of the more nitty-gritty of
3 the rate design.

4 But in the case of PG&E's current large
5 customer CPP rate, the way that rate is
6 structured, if a customer is on that rate they
7 will face a critical peak price, which is a high
8 price, during these critical peak periods, which
9 will be at 12 or -- it's either 12 or 15 times
10 each summer. And they may reduce their usage in
11 response to those and save some money but they
12 also will be paying a generation demand charge
13 based on their highest demand during the month.
14 The concept of a critical peak pricing rate is
15 that the critical peak price is collecting the
16 peak generation costs. So it seems redundant to
17 have both a CPP rate and a generation demand
18 charge.

19 A third. The utility should be able to
20 call a variable number of events each year based
21 on actual system conditions. A concern that a
22 number of the customers have with the current
23 critical peak rates is of a fixed number of calls
24 per summer and that utility will call it that
25 number of times irrespective of what system

1 conditions are that summer. And so if it is a
2 very hot summer and an extensive heat wave the
3 utility may zip right through all those calls. A
4 very mild summer, the utility is still going to
5 call it the fixed number of times.

6 From a customer standpoint a concern
7 they have, a number of customers have with the
8 fact that the rate is administratively determined
9 is that it doesn't really reflect what is going on
10 in the market. So allowing a variable number of
11 events would allow the rate to more closely track
12 actual system conditions.

13 And then finally, the utilities should
14 be able to call critical peak events any day of
15 the week, year-round. Currently for PG&E, events
16 can only be called on weekday, non-holiday
17 weekdays. And as the ISO points out, there are
18 other times when critical peak events occur when
19 the system is strained.

20 Probabilities would say it is generally
21 going to be on a weekday afternoon so practically
22 speaking this might not make a difference.
23 However there have been, during some of the recent
24 heat waves, some holidays and weekends when peaks
25 were set in some of the utility service

1 territories. So it makes sense to have more, it
2 felt like it made sense to have more flexibility
3 in the rate design there.

4 And finally on --

5 ASSOCIATE MEMBER ROSENFELD: Andy, I
6 think I am going to ask you a question.

7 CPUC ADVISOR CAMPBELL: Okay.

8 ASSOCIATE MEMBER ROSENFELD: This, to my
9 mind, very significant. Can you go back to the
10 slide you just had.

11 CPUC ADVISOR CAMPBELL: This, you mean?

12 ASSOCIATE MEMBER ROSENFELD: Yes.

13 Utilities should be able to call a variable number
14 of events every year. Is that something you
15 worked out and PG&E has actually accepted? Is that
16 a done deal?

17 CPUC ADVISOR CAMPBELL: No, PG&E has not
18 accepted it. It is in the proposed decision.
19 That is the approach SDG&E has taken in their rate
20 design.

21 ASSOCIATE MEMBER ROSENFELD: Okay.

22 CPUC ADVISOR CAMPBELL: And then on real
23 time pricing. Here the proposed decision doesn't
24 do quite as much. I think there is a consensus
25 that it is too early to really dive too deep into

1 rate design, real time pricing rate design. And
2 especially if the rate design is tied to the ISO's
3 day-ahead hourly market because the day-ahead
4 market is not operating yet. And there will
5 definitely be some complexities in the rate
6 design.

7 We do want to hit a couple of the -- We
8 hit a couple of basic principles in the proposed
9 decision. One, that the energy charge should be
10 indexed to the ISO's day-ahead hourly market
11 prices. The important pieces of that would be the
12 day-ahead market, not the real time imbalanced
13 market. That appeared to be a customer
14 preference. To be able to have the prices a day
15 ahead.

16 And then hourly as opposed to more
17 granular. Because the market does operate even on
18 smaller time increments than hourly. But hourly
19 is a -- again, that's largely a customer
20 convenience consideration.

21 And then you see the word indexed and
22 that gets to some of the issues discussed during
23 Barbara Barkovich's presentation that the rate may
24 not be exactly the day-ahead hourly market prices.
25 There may be some kind of adjustment made to that

1 rate. But it is preliminary to make any
2 determinations on how that would be done.

3 And then finally that the initially,
4 day-ahead hourly market prices should be
5 aggregated across PG&E's service territory.
6 Because it is a notable market there's -- I forget
7 how many, some hundreds of thousands of prices.
8 For the purposes of the rate design it seems to
9 make sense to aggregate those across PG&E's
10 service territory.

11 However, as the market develops your
12 locational prices should also be considered. The
13 ISO would love to have demand actually responding
14 kind of on a more granular, locational basis to
15 address locational concerns too.

16 And that's the last slide. I'll just
17 say once again this is a proposed decision that
18 has gone out. That means the full Commission has
19 not voted on it. It is out for 30 days of comment
20 and review. It could be up for consideration on
21 July 10 at a Commission meeting. So there will be
22 opportunity for parties to file comments on it and
23 the Commissioners will have their input too. But
24 what I have gone through now is what is in the
25 proposed decision that mailed today.

1 PRESIDING MEMBER PFANNENSTIEL:

2 Excellent, thank you, Andy. Questions?

3 Discussion of this proposed decision? Art.

4 ASSOCIATE MEMBER ROSENFELD: I have just
5 a factual question for Andy. I probably should
6 know this. But back to your slide nine, a couple
7 of slides back. The critical peak price should
8 represent the marginal cost of capacity plus the
9 marginal cost of energy.

10 Can you give me a clue as to how
11 relatively important the capacity part of the
12 charge is. Because real time pricing, as I hear
13 it talked about, always talks about the market
14 price of energy at the time. And I don't know
15 whether that is leaving out a big factor or a
16 little factor.

17 CPUC ADVISOR CAMPBELL: In the context
18 of a critical peak pricing rate the marginal cost
19 of capacity is going to be far larger than the
20 marginal cost of energy because you are putting
21 all of the capacity costs into the critical peak
22 periods. That is going to be the larger component
23 of the cost. And, in general, there was a lot of
24 discussion in the proceeding about, do the energy
25 prices or will the energy prices in the ISO market

1 reflect capacity costs?

2 I think the general view is they don't.
3 Generators and utilities do transact a lot of
4 value in the bilateral capacity market. And so
5 looking at real time pricing that is an important
6 set of issues that will need to be worked through.
7 That the energy prices themselves don't reflect
8 all of the value related to the buying and selling
9 of electricity. That there are these capacity
10 costs.

11 And those capacity costs would need to
12 be incorporated into the rate in some way. So
13 that could be done just by kind of a fixed-dollar
14 per kilowatt hour adder across all time periods.
15 You could also actually combine the critical peak
16 pricing type of structure with the real time
17 pricing structure and have actually kind of a
18 critical peak period that reflects most of the
19 capacity costs. But there's different approaches
20 that could be taken.

21 ASSOCIATE MEMBER ROSENFELD: But I just
22 wanted to bring out, and thank you, that there is
23 a real big difference there between -- in real
24 time pricing you said, once you take into account
25 -- try again.

1 In critical peak pricing, you said once
2 you take into account capacity charge. And I
3 think that is very important. And in the typical
4 real time pricing proposal it is not taken into
5 account. Good, thank you.

6 PRESIDING MEMBER PFANNENSTIEL: Thanks,
7 Andy.

8 Now we are going to move into a couple
9 of panel discussions. David or Gabe, did you
10 anticipate that we would have all of the
11 participants sitting up at the table --

12 DR. HUNGERFORD: Yes.

13 PRESIDING MEMBER PFANNENSTIEL: -- or
14 coming one at a time? Okay.

15 We have first the utility panel with
16 PG&E, Edison, SDG&E, SMUD, LADWP, NCPA and SCPPA.
17 Why don't you find places along this table up
18 front.

19 DR. HUNGERFORD: All right. The purpose
20 of this panel was to, was primarily to discuss the
21 prospects, plans and implementation issues for
22 dynamic rates from the utility perspective. And
23 the utilities were --

24 We have an hour for this. The utilities
25 were given the opportunity to prepare a short

1 presentation but we want to focus the time mostly
2 on discussion between the Commissioners and the
3 different utility representatives. So we do have
4 those presentations available and they can be used
5 either right here at the beginning in a
6 presentation format or we can just refer to them
7 as references, which is how some of the
8 representatives chose to do this.

9 I would like to start with Andrew over
10 here on the far left side of the table and have
11 you guys briefly introduce yourselves, where you
12 are from and which utility you represent.

13 MR. BELL: I am Andrew Bell. I am a
14 regulatory supervisor in the analysis and rates
15 area at PG&E.

16 MR. GARWACKI: Russ Garwacki, manager of
17 pricing design and research, Southern California
18 Edison.

19 MR. FONG: I am Ed Fong. I am director
20 of customer services at San Diego Gas and
21 Electric.

22 MR. LANDON: Rob Landon. I am
23 supervisor of rates at SMUD.

24 MR. CHEN: George Chen, rates manager,
25 LADWP.

1 MR. BADGETT: Good afternoon, Steve
2 Badgett. I am the deputy general manager of the
3 City of Riverside Public Utilities and
4 representing the Southern California Public Power
5 Authority today.

6 MR. PRETTO: I am Mike Pretto. I am the
7 division manager of market analysis and pricing at
8 the City of Santa Clara, also known as Silicon
9 Valley Power.

10 DR. HUNGERFORD: All right. And to
11 help --

12 PRESIDING MEMBER PFANNENSTIEL: Excuse
13 me. Mike, you are here for NCPA today?

14 MR. PRETTO: I am here for NCPA.

15 PRESIDING MEMBER PFANNENSTIEL: Thanks.

16 DR. HUNGERFORD: And just to help the
17 court reporter, if you guys would make sure to
18 drop off a business card with the court reporter
19 before you leave, when the panel is over, he'd
20 appreciate that.

21 All right, let's see. I believe, Russ,
22 you have a brief presentation to go over. Would
23 you like to start with that or would you like to,
24 would you like to defer?

25 MR. GARWACKI: I can start, that's fine.

1 DR. HUNGERFORD: All right.

2 MR. GARWACKI: I do have copies, 25
3 copies of that presentation here. I didn't put
4 them in the front. The presentation has a lot
5 more words than I'll go through. What I'll do is
6 I'll hit on some of the highlights because we do
7 only have an hour. Starting off with some general
8 comments on dynamic pricing. If this is an eye
9 chart, I apologize.

10 One of the reasons that we're here,
11 obviously, is that dynamic pricing is essential to
12 the efficient use of resources and pricing equity
13 associated with capacity costs. And I'll talk a
14 little bit about what that means on the next page
15 in terms of volume of revenue requirement.

16 Our proposals. We currently have five
17 active proceedings in front of the California
18 Public Utilities Commission. We have got an
19 outstanding SmartConnect application, AKA AMI, or
20 we can throw a few more acronyms out of that
21 there.

22 Our demand response, cost effectiveness
23 rulemaking has been in place since January of '07.
24 All the utilities are involved with that as well
25 as the ISO is actively engaged in that rulemaking.

1 The demand response applications that
2 the three utilities filed a week ago yesterday. I
3 don't have a number on that one quite yet. But
4 that represents the demand response programs for
5 the period 2009 through 11.

6 And our GRC Phase 2 application, which
7 Barbara Barkovich described. We have got a filing
8 out there that we proposed in March of this year
9 and then we are filing an update in about three
10 weeks.

11 And then as well, it sounds like we have
12 got a proposed decision on the dynamic pricing
13 proceeding, which is coming out of PG&E's Phase 2,
14 which Andrew Campbell just described in some
15 detail.

16 Our proposals are consistent across all
17 five of those proceedings. And it is important,
18 obviously, that it is so. We don't want to get
19 caught up in relitigating these issues time and
20 again.

21 Some of the questions that came out in
22 terms of what we wanted to cover this afternoon.
23 Our proposals provide both a level of control and
24 to increase the level of demand response.

25 We are proposing additional incentives,

1 a la San Diego, in that our programmable,
2 controllable thermostats represent a linchpin of a
3 lot of demand response, especially for our
4 residential and small commercial customers. We
5 have additional, and what we'll talk about in a
6 couple of minutes, is additional peak time rebate
7 credit amounts for those customers that are
8 willing to participate in a programmable,
9 controlled thermostat program.

10 Again, SCE believes that customer
11 education and simplicity of design are essential
12 to the acceptable and response of dynamic pricing.

13 Post-AB 1X, we talked a little bit about
14 this. And that is, the future is a bit murky in
15 terms of the post-AB 1X world. But again, we
16 believe that dynamic pricing should be deployed on
17 a voluntary basis to the residential customers.

18 PRESIDING MEMBER PFANNENSTIEL: Excuse
19 me, Russ.

20 MR. GARWACKI: Yes.

21 PRESIDING MEMBER PFANNENSTIEL: Why
22 post-AB 1X on a voluntary basis? If it is on a
23 voluntary basis, why not now?

24 MR. GARWACKI: Actually the voluntary
25 rates are available now. And I guess that was a

1 bit unclear. I guess I should have said, in a
2 post-AB 1X world, to be more correct in wording,
3 that the dynamic pricing should not be mandatory.
4 That is probably a more correct wording.

5 PRESIDING MEMBER PFANNENSTIEL: How
6 about default?

7 MR. GARWACKI: Default prices. We
8 haven't reached a firm conclusion on that. I
9 think if you have default pricing for four million
10 customers I think it is going to be somewhat
11 traumatic. And I think we'd have to sell that
12 with the educational process. And I don't think
13 we have reached a final conclusion on that.

14 PRESIDING MEMBER PFANNENSTIEL: Well
15 let's back up then. On the voluntary process
16 today, in an AB 1X world, you say you do have some
17 dynamic rates on a voluntary basis available now,
18 right?

19 MR. GARWACKI: Correct. And we are
20 actually greatly expanding those in our Phase 2
21 application.

22 PRESIDING MEMBER PFANNENSTIEL: And is
23 that, are you promoting them through, say, your
24 roll-out of the advanced meter? Are you planning
25 to combine the roll-out with the offering of those

1 rates and the marketing of the rate?

2 MR. GARWACKI: Absolutely.

3 PRESIDING MEMBER PFANNENSTIEL: So that
4 is part of the plan. So as every customer gets
5 one of the advanced meters that customer will be
6 marketed for participation into dynamic rates.

7 MR. GARWACKI: There will be advance
8 notification that the customer will be getting
9 their meter, and as they get their meter they will
10 be marketed to. As the information is collected
11 from the AMI meters, from the SmartConnect meters,
12 we will be able to, we have got websites in
13 progress where we will be able to identify which
14 rate would be optimal for these customers and
15 present that information to them as well. But
16 this is a roll-out over a five year period, which
17 isn't expected to conclude until 2012.

18 PRESIDING MEMBER PFANNENSTIEL: That's
19 fine. All right, thanks.

20 ASSOCIATE MEMBER ROSENFELD: Wait, I
21 would like to expand on that a little bit.

22 Chairman Pfannenstiel asked you about
23 marketing time-dependant rates. Does that mean
24 time of use only or does that mean time of use
25 plus critical peak pricing? The extra ten days.

1 MR. GARWACKI: Well, we are going to be
2 focusing on residential, I think, primarily,
3 perhaps?

4 ASSOCIATE MEMBER ROSENFELD: Yes.

5 MR. GARWACKI: What we are looking at
6 right now for our 2009 general rate case is as the
7 meters are installed these customers will be on a
8 peak time rebate program. Coincident with that
9 the customers will also have the ability, should
10 they so choose, to also either go on a time of use
11 rate or a time of use rate with a critical peak
12 pricing overlay as well. It is not mandatory at
13 that point in time because the roll-out situation
14 is long.

15 But the customers will -- All customers
16 will be enrolled in the peak-time rebate program.
17 If the customers so choose we will have, and we
18 are filing, critical peak pricing as well as time
19 of use offerings as well. So we have lots of
20 options.

21 In terms of the next page, principles of
22 cost-based ratemaking. Again, I am not going to
23 go through this. Again, marginal cost pricing. I
24 think the important point to notice on this chart
25 is that capacity in our 2009 rate case represents

1 about 18 percent of our total revenue requirement.
2 And so when we start talking about how much, how
3 much bill impacts there can be, even if we
4 completely zero out that capacity revenue
5 requirement, it is still represented at an 18
6 percent portion of the total bill.

7 AMI. Again the historical cost of high-
8 function metering has dictated less-efficient rate
9 designs. And that is what we are here to talk
10 about.

11 One of the questions that was posed.
12 The time of use rates generally are designed to be
13 revenue-neutral to that class. And as customers
14 respond to those costs, as Barbara mentioned, it
15 is correspondingly offset by reductions in our
16 costs. Our total revenue requirement goes down as
17 opposed to just being shifted around or your
18 deficiencies built up.

19 In terms of page four. Again, I think I
20 mentioned I was just going to blast through some
21 of these and just mention some of the high points.
22 Page 4, in our Phase 2, capacity costs have gone
23 up quite a bit since our 2006 GRC filing. Our
24 current marginal costs show \$119 per kW year and
25 will be reflected in increased demand response

1 incentives with our filing in a few weeks.

2 Our rate deployments. We are also under
3 order to have default critical peak pricing for
4 greater than 200 kW customers. Again, direct
5 access and our base interruptible customers are
6 among customers excluded from participation. So
7 that's a fairly large chunk of customers.

8 SmartConnect enabled rates. Again, peak
9 time rebate. Default TOU for C&I customers. Opt-
10 in TOU available for all classes. Once you
11 receive an AMI meter the sky is the limit on
12 options.

13 Some of the logistical issues that bring
14 up. Pricing inconsistencies. We have all kind of
15 flogged AB 1X to death. I am not going to dwell
16 on that. But I will also note, and as the ISO has
17 mentioned several times, is how do we reconcile
18 the differential. And that was emphasized in a
19 ruling that went out last night in terms of, what
20 is the quantification of system reliability
21 programs that need to be maintained, et cetera.
22 So that is an open issue. It doesn't need to be
23 -- the issue is getting worked.

24 In terms of follow-up, in terms of
25 backup slides. I also have a matrix that talks

1 about, that shows what our current rate designs
2 are by customer group, what we are proposing in
3 our Phase 2 and what we envision in a post-AMI
4 deployment world.

5 We talk about -- I mentioned a little
6 bit of what our peak time rebate program market
7 research is.

8 Give a little bit of customer rate group
9 overview in terms of what percentage, what
10 different rate groups are on time of use, what
11 their coincidence is with system peak, et cetera.

12 And then also talk a little bit about
13 the inequities associated with the AB 1X and what
14 we are doing in our Phase 2 to try and mitigate
15 that. But that's all as part of the backup.

16 That summarizes my five minute blast,
17 summary of a couple of hundred pages of GRC
18 testimony.

19 PRESIDING MEMBER PFANNENSTIEL: Good
20 job, thank you.

21 DR. HUNGERFORD: Why don't we move on to
22 San Diego Gas and Electric.

23 MR. FONG: Okay, thank you. I will also
24 do the Russ act here and try to get through 30
25 years of dynamic pricing with SDG&E.

1 A couple of things. I know the next
2 page will come up. I just want to reiterate that
3 from the San Diego Gas and Electric side we are
4 very grateful and appreciative of the Public
5 Utilities Commission actually approving and
6 authorizing the default dynamic rates for us in
7 our GRC Phase 2. I think we believe that is the
8 first step at this particular point in time.

9 This is nothing new for SDG&E. SDG&E
10 actually was the first utility to have time of use
11 rates for customers as low as 20 kW and above.
12 And this was in the late 1980s that that occurred
13 for, really, over 20,000 customers at that point.

14 We do believe in moving towards cost-
15 based rates. And what we described and you have
16 heard today, transparent pricing. And I'll put
17 transparent in quotes. It is in the eye of the
18 beholder what is transparent at this particular
19 point.

20 From the statewide pricing pilot. I may
21 have mentioned it a little bit this morning. One
22 thing is quite clear. That essentially all
23 customer classes do and should contribute to
24 demand response. So we don't believe that we
25 should exempt a customer class from demand

1 response or dynamic rates.

2 And we also recognize the reality. The
3 reality is that regulation, legislation,
4 technology. They all evolve and we should be
5 relatively flexible at this time as we look at
6 policy, policy direction. And I'll describe it in
7 one other slide. It is that we shouldn't be fixed
8 on single point solutions. Single point solutions
9 are good maybe for one point in time, not for
10 another point in time.

11 I will not go over a lot of things that
12 have already been gone over today because Andy
13 Campbell and Mr. Benjamin have already talked
14 about some of the things that SDG&E has done.

15 I will mention one thing on the peak
16 time rebate. We really believe that that is a
17 transition. It is a transition to whenever post-
18 AB 1X occurs. And at that particular point for
19 the residential and small business customers at
20 some point you would really have to look at
21 default dynamic rates for those customer classes.

22 What that form takes. That can be
23 talked about, discussed, argued.

24 We understand that the peak time rebate
25 is incentive-based rates. Our unique proposal

1 there, and this was actually as part of our GRC
2 Phase 2 decision. We have a two-tiered or two-
3 stage peak time rebate, one at 75 cents per
4 kilowatt hour reduction and another at \$1.25 per
5 kilowatt hour reduction for customers who have
6 enabling technology. And this is to encourage
7 customers to adopt, install, enabling technologies
8 in their household.

9 For the small business customers we also
10 have a peak time rebate. Today the small business
11 customers are 20 kW or less and they are a flat
12 rate. And ultimately, again, we see that as part
13 of the transition after the installation of AMI
14 meters to move to a default, dynamic rate of some
15 form. And whether that takes the form of what I
16 call a quasi-rate, like a TOU rate which is not
17 pure dynamic, or some other rate that I think is
18 yet to be decided.

19 On the next slide I talk about CPP. I
20 won't dwell on that because that has already been
21 discussed quite a bit. A couple of things to be
22 said on CPP. When we talk about an opt-out rate
23 and a default rate what it means is that if a
24 customer makes no decision, does not make an
25 affirmative decision, this is the rate they

1 default to, a critical peak pricing rate.

2 In San Diego's case we allow the
3 customer -- The CPP rates were effective May 1.
4 The customers actually had 45 days after May 1 to
5 make an opt-out decision. That is, to opt-out to
6 the otherwise applicable rate. In this particular
7 case for the overwhelming majority of the
8 customers that were 200 kW or above it's a TOU
9 rate, a three period TOU rate with a generation
10 demand charge. So they have a 45 day window.
11 Obviously that is coming to a close in the next
12 few days.

13 I want to speak to a few things and this
14 is some of the things that -- I look at Ahmad
15 here. Some of the things that we discovered in
16 the statewide pricing pilot. They are as true in
17 the statewide pricing pilot and probably even more
18 true today as you begin to look at the data. And
19 this has to do with looking at the customer data.

20 What we discovered in the statewide
21 pricing pilot. If you look at demand response it
22 does vary by customer. Often you hear in all the
23 demand response analyses, pilot projects, this
24 thing called elasticity or demand elasticity.
25 Elasticities vary.

1 And what we discovered in the statewide
2 pricing pilot on the residential side is that 30
3 percent of the customers provided roughly 80
4 percent of the demand response. What does that
5 tell you? That there is a dispersion or a
6 distribution of elasticities across the
7 residential customer base.

8 What that also tells us is that from the
9 utilities' point of view and from the Commission's
10 point of view, in terms of looking and targeting
11 certain customers, we have to do much greater
12 research in terms of how you customize particular
13 programs and rates for particular customers and
14 how you target the education there. And what we
15 don't know, what we have not done and we don't
16 know is to get down to a micro-level in terms of
17 who this 30 percent is when you get down to that
18 level of segmentation.

19 It is called, if you want to call it,
20 the customer experience management. It's sort of
21 the popular buzzword right now in the customer
22 service area. Understand how you shape the
23 customer experience. What particular programs and
24 what we call bundle offers to the customer.

25 I'll add one final point here on how we

1 begin to educate the customer in what we provide.
2 On this issue I was talking with Ahmad this
3 morning. The question is, what kind of
4 information, what is the cost of providing
5 information to the customer. We have talked about
6 education programs and how much we would invest
7 there.

8 Well that's a blanket statement. You
9 don't want to have one size fits all in terms of
10 the education. In the billing envelope put an
11 insert in there. That probably isn't the most
12 effective way. This is the research that we will
13 have to do. It is forthcoming. It is probably an
14 investment that we have to make in customer
15 research.

16 I will go on to the next slide. I think
17 Dave Hungerford had asked us to look at sort of
18 the challenges and barriers. These things are
19 obvious, right? Infrastructure is a challenge and
20 a barrier.

21 How fast we deploy the smart meters.

22 How the adoption and penetration rate of
23 energy management technologies out there, what we
24 think of as enabling technologies.

25 From the regulatory. I won't hark on

1 the AB 1X issues and what will be happening with
2 the Cal-ISO. I won't hark on that.

3 The other thing I would add, though. It
4 was brought up a little bit this morning by the
5 Cal-ISO and this is -- On the environmental side
6 when you look at renewables, as you enter in a
7 greater and greater proportion of generation being
8 renewables it actually makes demand response even
9 more important. Because you have to balance now
10 the ups and down for renewables. There's less
11 reliability there. And that gives you what we
12 call another policy instrument to have in your
13 hand.

14 The last point that I would make here is
15 the difficulty that I just heard Commissioner
16 Rosenfeld bring up. What should this price signal
17 be. And this is the complexity of the situation
18 that has to be worked out with the policy makers
19 here.

20 When you take a look at a real-time
21 price, what we've heard, there are really three
22 components that could enter in. Any/all, any or
23 all of the three components. What we call short-
24 run marginal costs, which is the energy price.
25 Long-run marginal costs, which is avoided

1 capacity. And something that we didn't hear today
2 but that we have seen in proceedings, the social
3 marginal cost, which is the environmental side,
4 the environmental benefits.

5 I'll go to the very last slide here but
6 not going through the bullet points. But I want
7 to reiterate a few things here. I mentioned
8 earlier in the introduction that everything is
9 evolving. And we recognize that. We should all
10 recognize that and we should be careful here or we
11 end up fixing too much on what we think of as the
12 optimal or unique solution.

13 And my word of caution. Although where
14 SDG&E has been very aggressive in this arena it
15 does not mean that the solution that we have
16 today, even with our GRC Phase 2 solution, is a
17 solution that we will have two years from now or
18 three years from now.

19 PRESIDING MEMBER PFANNENSTIEL: Thank
20 you, Ed.

21 ASSOCIATE MEMBER ROSENFELD: Ed, could I
22 go back to a comment you made that I didn't, I
23 just wasn't aware of. You talked about a May 1
24 decision, opt-out, and it's coming to a close. To
25 what class was that offered?

1 MR. FONG: In this case particular case
2 when I talk about the decision it was actually a
3 decision in late March. It turned out that the
4 first customers -- I'm sorry, it was late February
5 or early March. The customers that were first
6 impacted, the default dynamic rates are large
7 customers 200 kW and greater on the commercial and
8 industrial side. And effective May 1 the 200 kW
9 customers with the appropriate metering and
10 communications defaulted to CPP.

11 ASSOCIATE MEMBER ROSENFELD: Did you say
12 how many of them are still there? They've got
13 this, what, 45 day window?

14 MR. FONG: Yes. There is a 45 day
15 window for most customers who defaulted May 1 to
16 CPP to opt-out. We have seen very few opting out
17 at this particular point.

18 ASSOCIATE MEMBER ROSENFELD: Inertia
19 works.

20 MR. FONG: I think so. In many ways we
21 have protected them. There is a one year bill
22 protection and there is the CRC. So we have seen
23 -- Actually the customers speak fairly intelligent
24 at this point, looking at the capacity reservation
25 charge. We have a tool out there for them to do a

1 what-if analysis on the capacity reservation
2 charge.

3 ASSOCIATE MEMBER ROSENFELD: Thanks.

4 MR. BELL: And you told me that a number
5 of them have signed up for much more than the 50
6 percent.

7 ASSOCIATE MEMBER ROSENFELD: We can't
8 hear you, Andrew.

9 MR. FONG: Andrew asked the question
10 behind the scenes of how many have signed up for
11 above the 50 percent default that we have for the
12 CRC. And most of them have actually signed up for
13 more than the 50 percent default capacity
14 reservation charge.

15 PRESIDING MEMBER PFANNENSTIEL: And the
16 same question that I asked on Edison. As you put
17 in your advanced meters are you offering all the
18 residential customers a time-bearing rate of some
19 sort?

20 MR. FONG: Today we already had an
21 optional, what is known as a DR, a residential TOU
22 rate. I think we will probably end up thinking
23 what other voluntary dynamic rates we will have.
24 One thing that I saw from Andy Campbell's
25 presentation is that he has laid -- and we didn't

1 think of this -- a 12 month window, right, in
2 terms of education. After you have deployed the
3 meter there is a 12 month education for the small
4 commercial customer and then you move them to
5 whatever the dynamic rate is.

6 I think in this particular case,
7 Chairperson Pfannenstiel, we want to think that
8 through a little bit. The education period may be
9 a 12 month period. I don't know what sort of
10 option of dynamic rates we would offer. Right now
11 we would just have the PTR. They will
12 automatically -- We call it default but it isn't,
13 it is just part of the -- it is just part of the
14 residential rate offering, tier rate offering as
15 PTR. You don't have to sign up for the peak time
16 rebate, it automatically occurs on the bill.

17 PRESIDING MEMBER PFANNENSTIEL: Right.
18 But the peak time rebate is not a dynamic rate as
19 far as I am concerned, it is not a time bearing
20 rate. It really has no price signals especially
21 associated with it. So I am looking at one of the
22 clearer kinds of time-bearing rates. Time of use
23 is the kind of least attractive but basic kind.

24 MR. FONG: Yes.

25 PRESIDING MEMBER PFANNENSTIEL: And then

1 something even more advanced.

2 MR. FONG: Under our current TOU at this
3 particular point there isn't much differentiation
4 between the on-peak period and the off-peak period
5 for residential. So that is the one thing that we
6 would have to revisit to be able to have an
7 incentive for customers.

8 PRESIDING MEMBER PFANNENSTIEL: But what
9 I guess I am trying to get at, your plan for as
10 you roll out these advanced meters, are you really
11 going to use them for really trying to achieve
12 some price response from customers? And if so,
13 how do you go about doing that? Isn't it going to
14 require both a good rate and good information to
15 the customer?

16 MR. FONG: I think that is absolutely a
17 true statement. Our first plan is to have the
18 peak time rebate to get the demand response. The
19 second you are raising is, should we have
20 offerings that are more pure, closer to dynamic
21 rates. Like a CPP rate for residential customers.
22 And that is something we would have to visit at
23 this point.

24 PRESIDING MEMBER PFANNENSTIEL: Yes.

25 MR. FONG: There is no disagreement from

1 me that that's something that we should offer.

2 PRESIDING MEMBER PFANNENSTIEL:

3 Commissioner Chong, you have a question.

4 CPUC COMMISSIONER CHONG: Yes. I guess
5 I would like to emphasize the point that the
6 Chairwoman is making. Which is, there is nothing
7 that stops you once you have your smart meter in,
8 from voluntarily offering a more aggressive rate
9 to the residential customers to take advantage of
10 the smart meter. And I think that is the point
11 she makes and that I would like to pile on to.

12 I think if you are going to do customer
13 education, take that money and let's really do
14 customer education. Let's take that year to
15 really teach the customer about dynamic pricing
16 and the benefit it could bring them.

17 I just feel like we are doing a lot of
18 baby steps when on a voluntary basis we could go
19 further once that meter is in. So I would hope
20 that the utilities that are here will take that to
21 heart and really think, on a voluntary basis, what
22 they might do once those meters start rolling in,
23 in a more aggressive way.

24 And I would like to add my final
25 thought, which is, how important the customer

1 education component is going to be. I hope you
2 have your most clever marketing folks on that.
3 Because I think it will be fun, actually, and I
4 think the customers are going to love it.

5 MR. FONG: Yes. I think it is not only
6 the communication content, it is choosing the
7 right communication channel that directs it and
8 targets the customer. This is where it is new for
9 the utility at this point, looking at the customer
10 from that viewpoint.

11 PRESIDING MEMBER PFANNENSTIEL: Yes,
12 it's amazing. The utilities have been around for
13 how long and they are just now starting to think
14 about price signals to customers. But I do think
15 it is incredibly important. And I think it is not
16 going to be a single channel, it is not going to
17 be a single effort. It is going to be something
18 that if the utilities are really trying to get the
19 demand response out of these expensive meters that
20 you are putting in and these sophisticated rates
21 you have to work with the customers for some
22 period of time. So thank you, Commissioner Chong,
23 for piling on to that one.

24 ASSOCIATE MEMBER ROSENFELD: And I would
25 like to pile on to the majority. That is your big

1 opportunity to make friends with your customers.

2 This is a question I should know. When
3 you say peak time rebate does that include time of
4 use as well as the hot afternoons?

5 MR. FONG: Clarify the question. Is
6 your question --

7 ASSOCIATE MEMBER ROSENFELD: When Andy
8 defined critical peak pricing, for example, he
9 wrote, TOU/critical peak pricing, which meant time
10 of use, inextricably on hot summer afternoons, and
11 critical peak pricing. I don't know how that
12 translates in your mind to this compromise, the
13 transient, the PTR.

14 MR. FONG: First thing. Usually the
15 critical peak price is layered on top of the TOU
16 rate.

17 ASSOCIATE MEMBER ROSENFELD: Good okay.
18 I just wanted to make sure that I understood that.

19 MR. FONG: That's how you would have it.

20 ASSOCIATE MEMBER ROSENFELD: Good.

21 PRESIDING MEMBER PFANNENSTIEL: Thanks,
22 Ed. David.

23 DR. HUNGERFORD: All right. I am going
24 to move to PG&E and Andrew Bell.

25 MR. BELL: I will try to keep this to

1 ten minutes. And I will preface my remarks by
2 saying that obviously I haven't seen yet, we
3 haven't seen yet the proposed decision that
4 Mr. Campbell summarized a few minutes ago.
5 Obviously these slides were prepared somewhat in
6 advance of that and they reflect PG&E's position
7 articulated in comments and at workshops preceding
8 the issuance of the proposed decision. We will
9 over the next several weeks need to review the
10 proposed decision. There will be a comment period
11 I'm sure in either 20 or 30 days.

12 I really just have four substantive
13 slides. There are hard copies outside in the
14 entrance area. If we can go ahead and move to the
15 third slide.

16 This overview has been covered earlier
17 today by Dr. Barkovich and also by Russ just a few
18 minutes ago so I don't need to go into a great
19 deal of detail. But we have been offering time of
20 use in pricing at PG&E for nearly 30 years. The
21 time of use rates, including on-peak demand
22 charges and energy rates, have been mandatory for
23 our largest customers since the late 1970s and we
24 have had optional time of use rates since the mid-
25 1980s.

1 We have had CPP rates as a new rate
2 option for our largest customers for approximately
3 the last five years. We do have in the larger
4 size category, nearly 10 percent of our total
5 sales already are to customers who made the choice
6 to go onto critical peak pricing on a voluntary
7 basis.

8 We also have an equivalent or perhaps
9 more in terms of total sales that are not
10 participating in critical peak pricing but are
11 participating in interruptible curtailable tariffs
12 or in the demand bidding program or in day-ahead
13 capacity programs.

14 I haven't got this down to the last
15 decimal point but I would say it is somewhere in
16 the range of 25 to 30 percent of our large
17 customer load is already participating in dynamic
18 programs above and beyond TOU of one shape or
19 another. With that intro I'll go to the next
20 slide.

21 This slide I labeled prospects and
22 opportunities. If you read the slide you will see
23 that it is a, let's be careful about our
24 expectations, slide.

25 In the far right, and you will be able

1 to see it on the hard copy, perhaps others around
2 the room have seen this before. I saw it for the
3 first time just a couple of months ago. It is a
4 version of the Energy Commission's red state/blue
5 state slide that ran in The Economist last fall
6 showing what a great job California has done over
7 the last 30 years in terms of overall energy
8 efficiency. We are now on a per capita basis,
9 across the whole state, at about 6,000 kilowatt
10 hours per year per person, including all uses.
11 The national average is closer to 10,000 and in
12 some states the numbers are as high as 15,000.

13 I think that reflects the concerted
14 effort over three decades of this Commission, of
15 the Public Utilities Commission, of all three
16 utilities. I also think that the state made a big
17 decision nearly 20 years ago to institute revenue
18 decoupling that got us all on board on doing that.

19 I have had the opportunity in a couple
20 of different national conferences since I first
21 saw this to try and sell revenue decoupling again
22 nationwide. I think the states like Texas and the
23 states in the Southeast could do a great deal in
24 approaching us if they could do revenue decoupling
25 and get on board too.

1 The point of including the slide in this
2 context, however, is that you can only save each
3 kilowatt once. You can do kilowatt hours through
4 energy efficiency, you can do kilowatt hours
5 through load shifting. You can do kilowatt hours
6 through demand response. We don't want to rest on
7 our laurels but we have achieved a great deal
8 already and we have gotten a lot of the low-
9 hanging fruit, if you will.

10 And if we continue to push energy
11 efficiency, which may be a better fit for, for
12 example I was just thinking, a McDonald's or a gas
13 station, which may be in a better position to make
14 permanent energy-efficiency investments and reduce
15 load every day or do permanent load shifting, but
16 maybe not in quite such a good situation to
17 respond to dynamic prices that vary every day.

18 There are many different ways to skin a
19 cat. There are many different ways to save a
20 kilowatt. We are down this low. The next layer
21 of kilowatts does get increasingly hard to get.

22 And I also point out on this slide that
23 in the large customer market in particular, it has
24 been well served by dynamic pricing programs for a
25 number of years. We have got a lot of people

1 participating in a lot of different ways, not just
2 through the newer type of dynamic pricing.

3 If we can go to the next slide, customer
4 perspectives. We do think we have opportunities
5 for better commitment or better communication with
6 customers as the new meters are installed. And we
7 do think there are some signs of growing customer
8 interest as they learn more about the new rate
9 options.

10 We just got the critical peak pricing
11 program, we call it Smart Rate for small
12 customers. It is a streamlined program that is
13 designed for the residential and small commercial
14 market. We just got that off the ground within
15 the last month.

16 The first rounds of mailings have gone
17 out in the Bakersfield area. We are encouraging
18 residential customers to open the envelope and pay
19 attention to it by promising customers that they
20 will get a \$25 gift card if they sign up and
21 another \$25 gift card if they stay on for most of
22 the first summer so that they can try out the
23 program.

24 CPUC COMMISSIONER CHONG: A gift card to
25 what?

1 MR. BELL: It's a basic gift card. You
2 know, it's an ATM-equivalent card.

3 You know, you get so much mail in your
4 envelope -- rather in your box every month. It's
5 awfully easy to ignore stuff. It's a way of
6 getting people to open and pay attention.

7 And it's working. Out of the first, I
8 believe, slightly less than 3,000 residential
9 customers who were mailed packages we got 300
10 calls. That's a ten percent response rate. Which
11 if you know much about direct marketing, is an
12 awfully good first round response rate. And I
13 know over half, it may be two-thirds of those have
14 actually enrolled in the rate. I don't have hard
15 numbers. That was the first mailing, there are
16 more mailings going out. But the results from
17 this first round are promising.

18 ASSOCIATE MEMBER ROSENFELD: I guess I
19 wasn't listening very carefully. This is very
20 impressive so you woke me up.

21 MR. BELL: This is the residential
22 critical peak pricing rate. Which is only
23 available, obviously, after the smart meters,
24 after the AMI meters are installed.

25 ASSOCIATE MEMBER ROSENFELD: Sure.

1 MR. BELL: This is the first summer it's
2 been available. The first tranche of meters has
3 been installed in the Bakersfield area so that's
4 where we are marketing it.

5 ASSOCIATE MEMBER ROSENFELD: My question
6 is, since it is entirely voluntary there is no AB
7 1X problem?

8 MR. BELL: There is no -- The Commission
9 found -- The Public Utilities Commission found
10 that there is no AB 1X problem because it is a
11 voluntary rate. It is an overlay on top of our
12 existing --

13 ASSOCIATE MEMBER ROSENFELD: It's
14 entirely voluntary. You may have to bribe them
15 but it is entirely voluntary. (Laughter)

16 MR. BELL: Correct.

17 PRESIDING MEMBER PFANNENSTIEL: It is
18 not bribery, they are stimulating the local
19 economy. (Laughter)

20 PRESIDING MEMBER PFANNENSTIEL: When you
21 are saying, overlay. What do you mean, overlay?

22 MR. BELL: The customer is billed for
23 their usual use at their usual tariff, whether it
24 is the E-1 rate or whether it is the time of use
25 rate. And then there is a surcharge that applies

1 to their usage during critical peak price periods
2 and there are credits that apply, discounts that
3 apply to their usage outside of the critical peak
4 pricing periods. At the end of the day you get
5 these extra charges and credits that are applied
6 to the bill.

7 PRESIDING MEMBER PFANNENSTIEL: So it's
8 a pretty complicated and not very clean pricing,
9 right? It is not one that a customer can look at
10 and say, if I turn on my television set at this
11 time it will cost me this, if I turn it on later
12 it will cost me that. Because you still have to
13 do it on top of your inverted rate.

14 MR. BELL: It is going on top of the --
15 we are balancing an awful lot of competing
16 objectives here.

17 PRESIDING MEMBER PFANNENSTIEL: I don't
18 understand why you still have tier rates if you
19 don't need to have them.

20 MR. BELL: I have only got ten minutes
21 here. I can go into slightly more of an
22 explanation or perhaps we can follow up on that in
23 comments. But this is something that we explored
24 in the statewide pricing pilot and worked out.

25 The short answer, the short answer is

1 that if you rearrange all of the silverware on the
2 table, so to speak, if you get rid of the tiered
3 rates at the same time you introduce the critical
4 peak prices, you are going to bring people on to
5 the rate who are benefitting as a result of the
6 change in rate structure, irrespective of what
7 they can do in response to the critical peak
8 pricing rate. And you are going to be making it
9 hard for some people to join because of the --

10 ASSOCIATE MEMBER ROSENFELD: They don't
11 want to give up the subsidy.

12 MR. BELL: Correct.

13 PRESIDING MEMBER PFANNENSTIEL: Yes, I
14 understand that. But I am looking at ways to move
15 them off of the subsidy onto a rate design that,
16 in fact, has the advantage of having price signals
17 that they really understand and can respond to.
18 As well as having some cost justification for
19 these price signals. In other words, higher costs
20 when it is higher prices.

21 MR. BELL: I understand the concern that
22 you have there. I will say that the higher price
23 that applies during the CPP period for residential
24 customers, it is a two to seven p.m. price signal.
25 It is a 60 cent a kilowatt hour price signal. Now

1 that is on top of a Tier 1 rate of ten cents or a
2 Tier 3 rate of 20 cents or a Tier 5 rate of 30
3 cents. So it does vary. They do need to know
4 what tier they are in.

5 PRESIDING MEMBER PFANNENSTIEL: Right.

6 MR. BELL: But it is a price signal that
7 swamps. The 60 cent price is a price that swamps
8 whatever tier level they are at.

9 PRESIDING MEMBER PFANNENSTIEL: I
10 understand.

11 MR. BELL: I think that they will get
12 the message that they will now -- they will also
13 be getting messaging that reports when the high
14 prices are in effect. I think that what we should
15 do is go into a little bit more detail because
16 this is a decision that was considered carefully
17 in workshops and in the design of the statewide
18 pricing pilot over a period of several years
19 before the rate was rolled out.

20 PRESIDING MEMBER PFANNENSTIEL: Okay.

21 MR. BELL: I did want to respond to one
22 of the questions that President Pfannenstiel has
23 raised with a couple of the panelists about the
24 question of mandatory versus default. And I will
25 just convey one of our concerns.

1 A default assignment to us, we are
2 concerned that it has an awful lot of the look and
3 feel of a mandatory rate. If a customer's rate
4 plan is changed without an affirmative decision to
5 do it then it is sort of, if it walks like a duck,
6 if it quacks like a duck.

7 It may feel more like -- when you're
8 talking about a mass market and hundreds and
9 thousands of customers it may feel more like a
10 forced choice than an affirmative choice.
11 Especially because I've heard a couple of comments
12 up here about this being an opportunity that we
13 should look forward to, to communicating with
14 customers to learn how they can benefit from the
15 new rates.

16 My concern there is that any revenue-
17 neutral rate design is going to have as many
18 losers as it is winners. You are going to have
19 low-income people who have lost jobs who are home
20 in hot areas who are needing to use air
21 conditioning, or not even air conditioning but
22 swamp coolers on hot afternoons and would be at a
23 dis-benefit because they have a higher occupancy
24 period during the peak period.

25 Even if they set the thermostat up to 85

1 degrees, if they are running flat-out on critical
2 peak pricing days, when you go to more time-
3 differentiated prices, yes, those are higher cost
4 customers to serve, yes, in the long run they are
5 people who should pay higher bills, but it is
6 going to be difficult for those people to benefit
7 from these kinds of rate choices.

8 And that is why we have tried to
9 approach this carefully and why we prefer at the
10 outset to do it on a voluntary basis. When it is
11 not done, at the point where it wasn't done on a
12 voluntary basis we have always taken the position
13 that it should be done carefully and in small
14 steps. Perhaps without putting the full capacity
15 price into the peak price signal right away to
16 soften the implementation, rather than doing it
17 all at once.

18 PRESIDING MEMBER PFANNENSTIEL: I don't
19 think you heard from me a problem on default
20 versus voluntary. Because right now we have AB
21 1X. If AB 1X went away then you probably, I would
22 probably be wanting to push more for default.

23 But right now, given the reality of
24 where we are, it is a voluntary rate that you are
25 going to be offering. And I do know that there

1 will be winners and losers and as a voluntary rate
2 then clearly the winners will stay on and the
3 losers will go somewhere else. But over time you
4 need to be moving to a more rational rate design.

5 And there will always be some subsidies
6 in the system. I don't think anybody would argue
7 against there being some subsidies. But I think
8 right now the subsidies are unconscionable and we
9 are looking for ways to move to a rate design that
10 gives us the demand response that we are looking
11 for in a more equitable way.

12 MR. BELL: I just want to say that the
13 default mandatory question extends beyond
14 residential. Remember that AB 1X only applies to
15 residential rates. When I think about the gas
16 station, when I think about a small chain store I
17 think about the default mandatory, voluntary
18 choice there too. And again I come back to that
19 concern about perception.

20 PRESIDING MEMBER PFANNENSTIEL: So you
21 are not planning to offer default rates to
22 commercial customers. Default CPP rates to
23 commercial customers.

24 MR. BELL: We need to look. Our
25 position in comments and in workshops at the CPUC

1 has been that we think these choices should be
2 voluntary. I understand from the summary of the
3 proposed decision that the proposed decision that
4 has just been mailed says that it should be
5 default. We need to look at what the reasoning
6 there is and determine whether --

7 PRESIDING MEMBER PFANNENSTIEL: I was
8 just looking at some of the numbers that we had
9 earlier and about 80 percent of your commercial
10 customers are on non-time-bearing rates. That's
11 not industrial, just the commercial class. So it
12 seems that you really haven't been pushing for
13 time-bearing rates in the commercial class.

14 MR. BELL: It may be 20 percent by the
15 number of customers. I think it is more line 35
16 percent. I don't have Bob's slides in front of me
17 but I think it's more like 35 percent by sales. I
18 think we have had an aggressive TOU program for a
19 number of years and I think that we have had good
20 participation in it on a voluntary basis.

21 Beyond time of use we also get to
22 critical peak pricing. If we have customers who
23 are not on time of use prices now and we look at
24 doing time of use pricing and critical peak
25 pricing at the same time. That's a couple of

1 steps all at once that I have a bit of concern
2 about.

3 And I also think it is important to
4 understand that dynamic prices fundamentally are
5 volatile prices. I have seen Dr. Faruqui's slide
6 a number of times. It has that nice curve and it
7 shows customers willing to accept risk benefitting
8 from lower real-time prices.

9 And my concern when I see that slide is
10 that that's a slide that shows us that in an
11 average year perhaps a customer in real-time
12 pricing might save five percent. But that might
13 result from two years out of three them saving ten
14 percent but having their bill go up by 25 percent
15 in the year that they are not expecting it.

16 That is the kind of volatility that a
17 customer is accepting when they go onto a real-
18 time pricing rate. And I want customers to
19 understand that risk. And I fear when I see
20 slides like the one that Dr. Faruqui put up that
21 those bury the risk that we are asking customers
22 to take when they go onto a dynamic price.

23 If we can go to the last slide and then
24 I'll stop. We know that the MRTU should be
25 starting up this fall. We are going to be able to

1 look at the first year or so of MRTU prices before
2 we need to decide how appropriate they will be to
3 get into real-time pricing tariffs.

4 An issue that we have touched on a
5 little bit in the last hour or so has been whether
6 real-time prices, the day-ahead real-time prices
7 will really reflect capacity prices or not. If
8 they don't reflect capacity prices that's the kind
9 of thing you are capturing administratively in a
10 critical peak pricing rate.

11 The one large-scale, time of use pricing
12 program, or rather the real time pricing program
13 in the US that I am aware of, the Georgia Power
14 program I know has always had an administratively
15 determined loss of load probability-based capacity
16 price adder that gets built into it. So that's
17 just one of these issues that one needs to look
18 at. A real-time price may be partly based in the
19 market and may also still partly be relying on
20 administrative signals.

21 We don't know yet whether a real-time
22 pricing tariff will be more appropriate as a one-
23 part form or a two-part form. I do know that the
24 Georgia Power tariff is a two-part tariff. I also
25 confirmed just two weeks ago with people at

1 Georgia Power that their two-part tariff, which
2 relies on customer baselines, most of the customer
3 baselines have not been updated for 15 years.

4 I don't know how that works in Georgia.
5 I do know that our customer baselines would have
6 changed dramatically in 15 years in terms of how
7 customers have changed and just who the largest
8 customers were. I found that quite surprising.

9 One additional comment I wanted to make
10 on the San Diego critical peak pricing program.
11 Because I gather that I need to look at that in
12 more detail when I evaluate our comments on the
13 proposed decision.

14 But all of the critical peak pricing
15 programs in California so far, and that is
16 confirmed for me that that's still the case with
17 the new San Diego program, rely on day-ahead
18 notification to customers. You wait until the
19 afternoon before rather than the morning-before.
20 You wait until the afternoon before because that
21 is when you have the best picture of what load
22 conditions are going to be the next day.

23 However, it is long after the day-ahead
24 market has already closed. So if you have an
25 afternoon before, rather than a morning-before

1 market, you are not going to have critical peak
2 prices that have the opportunity to influence the
3 day-ahead market prices. That's a tradeoff.

4 I think the customers will tell you that
5 they would prefer to know when the system's
6 conditions really warrant it. They would rather
7 not get false alarms. But the market closes
8 before it can be done.

9 That's the end of my comments.

10 PRESIDING MEMBER PFANNENSTIEL: Andrew.

11 CPUC ADVISOR CAMPBELL: Some comments on
12 that last bit about how CPP works from a time line
13 standpoint with the ISO market. I have had some
14 conversations with ISO staff about this.

15 The way I discussed with the ISO that it
16 would work is that PG&E, for example, could when
17 submitting the schedule for the day-ahead indicate
18 that if the price reaches, say, \$200 per megawatt
19 hour or some sort of price, that we need 25 less
20 megawatts of power during this hour. And then the
21 ISO, the market clears.

22 And then if the market clears below that
23 price then PG&E would know not to call the
24 critical peak pricing, a critical peak pricing
25 event. And if the market clears at that price or

1 above then PG&E could call that critical peak
2 event. And so actually having the trigger for the
3 critical peak event being after the ISO market is
4 actually probably a preferred arrangement if you
5 want to integrate that rate with the market.

6 And these some preliminary conversations
7 I have had. There's not necessarily a conflict
8 there.

9 MR. BELL: That is very useful to hear
10 and I am glad this is a transcribed event.
11 Because what I will do is I will take this snippet
12 out, back to our electric procurement people and
13 share it with them and find out how that works.

14 DR. HUNGERFORD: All right. I would
15 like to shift gears just a little here and go to
16 the publicly-owned utilities.

17 ASSOCIATE MEMBER ROSENFELD: David,
18 closer to the mic, again.

19 DR. HUNGERFORD: I would like to shift
20 gears and move on to the publicly-owned utilities.
21 I think SMUD has a presentation so we will go with
22 that first and then give a couple of the utility
23 representatives an opportunity to make a
24 statement.

25 MR. LANDON: Good afternoon, my name is

1 Rob Landon. SMUD has been following the filings,
2 the IOU filings very closely. We have also been
3 engaged in some customer outreach and research. I
4 would say we are not at the, we are not at the
5 point of the IOUs in terms of pilot testing our
6 rates or market testing but we have had several
7 discussions in the last quarter of '07,
8 presentations to our board. So I will focus on
9 some of those rate concepts today.

10 The next slide shows SMUD is, as many of
11 the utilities in California -- I don't have
12 anybody to advance to the next slide.

13 PRESIDING MEMBER PFANNENSTIEL: David,
14 you are going to have to move the slide.

15 DR. HUNGERFORD: I am.

16 MR. LANDON: Focusing on the critical
17 hours. About 40 of SMUD'S hours comprise about
18 400 megawatts of our peak. Most of those peak
19 hours occur in July and August. And the next
20 slide points out that the SMUD Board recently
21 changed their rate policy. These are found in
22 what they call SDs or strategic directives. And
23 SD-2 is our rate directive.

24 Adding a few elements reflecting the
25 cost of energy when it is used. That is, the

1 district rates will be designed to balance and
2 achieve the following goals. And so reflecting
3 the cost of energy when it is used. Reducing use
4 on peak. And offering flexibility and options for
5 a few of the areas that they added.

6 And the next slide summarizes our basic
7 TOU offerings. We have, we have had for some time
8 about 31 percent of our system load, customers of
9 300 kilowatts and above on TOU rates.

10 In our rate concepts -- I guess I can
11 just discuss those in general -- we look at
12 options such as a TOU with demand charges,
13 critical peak pricing, which is kind of our basic
14 TOU with a critical peak price on call days, and
15 real-time pricing. We actually did have a real-
16 time pricing rate in place a few years back but we
17 had no customers interested in taking that rate.

18 Our entire commercial class on TOU, it
19 would comprise about another 19 percent of our
20 system load. So over 50 percent then would be on
21 TOU.

22 There is an AMI RFP currently out on the
23 streets. We expect that to be awarded the last
24 quarter of '08. So TOU rates, in our mind, are
25 tied to the hip to the AMI roll-out schedule.

1 And the last slide. Our full AMI
2 deployment would be in the '09 to 2012 time frame.
3 So at that point we would have or we would offer
4 all customer classes TOU rates.

5 The residential class we currently have
6 on tier pricing, much the same as the IOUs, only a
7 three tier arrangement. Many of you are familiar
8 with that, I'm sure.

9 We have considered a hybrid rate in a
10 tier and a TOU overlay combination. And I can
11 talk about that in a minute. It may be a
12 transitional concept that many of our residential
13 customers thought was a good idea. We are asking
14 essentially for demand reduction or time of use
15 pricing when the district really needs the demand
16 response.

17 And then critical peak pricing is
18 another option that we would be offering to the
19 residential customers.

20 And the next slide illustrates some of
21 the rate designs. Which graphically the tier
22 pricing is what we currently have in place. The
23 TOU overlay is essentially for the summer months
24 when we really need, you know, the load relief, as
25 I mentioned.

1 From a customer education outreach
2 standpoint. They already know what their bill
3 looks like and their rate as they know it. Adding
4 that TOU component, which we would consider a
5 legitimate time of use rate in the summer months,
6 would add the same -- it would essentially be an
7 adder on a bill. The billing would be during
8 those four summer month periods for that four to
9 seven time period when our cost is the highest.

10 The next rate back over on the left, the
11 lower left, illustrates the time of use pricing.
12 It is, again, a three hour time period, four to
13 seven, for all customer classes. That would be an
14 option for any of the customer classes when AMI is
15 available.

16 And then finally our critical peak
17 pricing, which is based on a standard TOU. But it
18 would be -- In the peak period we would offer the
19 critical peak pricing. And we tested a couple of
20 concepts with our customers. Whether we have a
21 higher critical peak price, let's say in the 60
22 cent range, for fewer calls. Let's say we have a
23 two hour duration in the call. So we call that,
24 let's say, ten days of the summer, the ten most
25 critical days, at a higher price. Versus maybe

1 more calls, say 20 calls for -- Let's see. I
2 guess it was two hour blocks again. So that would
3 comprise our 40 hours.

4 They seemed to prefer -- The business
5 customers anyway. The next slide discusses the
6 customer feedback that we got. First of all the
7 customers really understood that SMUD's cost of
8 supplying energy is higher in the summer,
9 especially in very hot weather.

10 Customers understood that they would pay
11 higher rates over fewer summer months and lower
12 rates over more winter months. Most of the
13 customers like a narrow, three hour, super-peak
14 period.

15 And on the commercial feedback we got
16 customers who find it difficult to shift load or
17 have a flat load factor prefer a demand charge
18 rate.

19 Customers want a minimum of 24 hour
20 notice for a CPP call. And they prefer fewer CPP
21 hours with higher prices, which was the point that
22 I was alluding to earlier. Versus more hours with
23 lower prices.

24 And the residential customer feedback.
25 Customers with flexible lifestyles said that they

1 will shift activities off-peak. Again, the
2 residential energy savings from time of use shown
3 on their bill. They like to have that savings
4 available to them over maybe a current rate or a
5 standard rate.

6 They really like the idea of having
7 choices. So rather than having, you know, one or
8 two sizes fit all they like the idea of time of
9 use options. That's a little bit of the customer
10 feedback.

11 I might mention that SMUD has a process
12 that has been called a compact with the customer.
13 It's pretty well documented on our website. It's
14 the idea that we are looking to our customers for
15 help with demand reduction, energy efficiency and
16 environmental issues so those choices or options
17 will be developed for them to consider when the
18 AMI meter is rolled out.

19 That's about all I have right now.

20 PRESIDING MEMBER PFANNENSTIEL: Great.
21 Questions.

22 ASSOCIATE MEMBER ROSENFELD: Yes, I have
23 just a factual question. I am not a SMUD
24 customer. What do you do about tiers? Tiers keep
25 coming up.

1 MR. LANDON: Currently our residential
2 metered customers, we do have time of use rates in
3 place or options for customers that select time of
4 use. And your question, Commissioner Rosenfeld,
5 what do we do about the tiers?

6 ASSOCIATE MEMBER ROSENFELD: Do you
7 offer, on your regular rates for that time piece.

8 MR. LANDON: Yes, yes. For some time we
9 have been offering tiered rates for residential
10 customers.

11 ASSOCIATE MEMBER ROSENFELD: When you
12 offer the time of use is that on top of the tiers?

13 MR. LANDON: No.

14 ASSOCIATE MEMBER ROSENFELD: No. It's a
15 clean slate.

16 MR. LANDON: Yes, yes. We have offered
17 time of use rates for many years to our
18 residential customers. Occasionally somebody will
19 call in talking about their bill and they have a
20 load perhaps that is flexible or they are going to
21 shift and so we'll suggest a time of use rate.
22 And we do rate comparisons for customers that ask
23 for those.

24 ASSOCIATE MEMBER ROSENFELD: Thanks.

25 ADVISOR TUTT: To follow up on that just

1 a little bit. The tiered TOU overlay then was
2 just a concept, it is not an actual rate that is
3 out there with customers?

4 MR. LANDON: We are not currently
5 offering that to customers. We are discussing
6 that with our Board as a part of the option that
7 will be offered to customers once AMI rolls out.
8 It is a hybrid rate so to some extent we have had
9 discussions with our staff about the energy
10 efficiency signals, the price signals that tiered
11 rates offer customers.

12 And to transition away from those kinds
13 of rates may, to a pure time of use rate, may
14 confuse customers about the value of energy
15 efficiency. So developing this concept we think
16 is -- and it is an alternate to critical peak
17 pricing perhaps. You get sort of the best of both
18 worlds.

19 SRP, I know they must have been looking
20 at our Board presentations because they recently
21 came out with a very similar rate proposal, which
22 was accepted by their Board. They are currently
23 offering that rate.

24 ADVISOR TUTT: I think they have a
25 hidden camera in your board room actually.

1 MR. LANDON: They very well may, that
2 could be true.

3 ADVISOR TUTT: The last slide that you
4 have in your presentation talked about TOU rates
5 being offered as AMIs deployed.

6 MR. LANDON: Yes.

7 ADVISOR TUTT: But I guess I understand
8 from your answer there that it's not necessarily
9 just TOU rates. There's a variety of rate options
10 that you might be looking at as AMIs deploy.

11 MR. LANDON: That's correct. That
12 should probably say TOU rate options.

13 ADVISOR TUTT: Including potential CPP
14 rates.

15 MR. LANDON: That's correct.

16 ADVISOR TUTT: Thank you.

17 PRESIDING MEMBER PFANNENSTIEL: Okay,
18 thank you. I notice we have three speakers left
19 on the panel and we are running out of time so I
20 think we will ask them to -- But I guess no more
21 presentations?

22 MR. CHEN: No.

23 PRESIDING MEMBER PFANNENSTIEL: We'll
24 just hear and ask questions. Go ahead.

25 MR. CHEN: In LA we have had a rate

1 restriction for the last 15 years. It is good or
2 bad? So far I think -- We have about 35 percent
3 total load is on TOU rate and we have
4 interruptible rate. We also have a cogen rate
5 currently implemented.

6 And we are putting in an AMI system that
7 can in the future be very flexible. Any kind of
8 rate we can go in and adopt with that new system.
9 We are targeting on the large commercial customers
10 and the medium customers and also the high users
11 on the residential customers.

12 This week we are going to the City
13 Council for a rate restructure. We are going to
14 propose the residential rate be a tiered rate and
15 also we are going to mandatory TOU for large
16 users, for the residential users. The top five
17 percent will be mandatory TOU. And also we are
18 going to move our TOU requirements from 100 kW
19 currently to 30 kW.

20 So that will probably cover our total 50
21 to 55 percent total load on TOU rate. And with
22 our system, the AMI system, we can do a lot of
23 flexible rates. Like a CPP rate in the future if
24 we needed to.

25 Also we are looking for, like Ed

1 mentioned, the targeted solution for different
2 segments. Like the billboards. If they don't
3 need it in the critical time then we can remotely
4 turn it off. On some freeways there's a lot of
5 those billboards in LA.

6 And also cogen. We like to have the
7 cogen generators fired up on those critical times.
8 So we try to, you know, do more catered rates so
9 that hopefully that will get us, you know,
10 somewhere close to what we want. The five percent
11 critical load shift for us. That's the summary.

12 And I like SMUD managing their tier rate
13 on top of the TOU. We're probably going to look
14 into that in the future. It is pretty easy to
15 implement as long as you have a TOU meter. I
16 think that's all you need. It's not that much
17 more. Thank you.

18 PRESIDING MEMBER PFANNENSTIEL: George,
19 you are rolling out AMI to residential customers
20 now, are you not?

21 MR. CHEN: The top five percent. About
22 65, yes. Fifty-five southern customers we are
23 thinking of putting them on two-way communication
24 residential meters. Hopefully coming with the
25 mandatory TOU we want to give them some control.

1 They can do some, you know, shifting. That gives
2 them some choice there.

3 PRESIDING MEMBER PFANNENSTIEL: Thanks.
4 Others?

5 ADVISOR TUTT: But most of your
6 residential customers will not be on the full AMI
7 we discussed in a previous workshop. They'll be
8 on -- I think the term is actually it's an
9 interval meter but more like a TOU meter.

10 MR. CHEN: The IF meter, you can read it
11 remotely, on the street curb or drive-by. No,
12 they are not TOU.

13 ADVISOR TUTT: They are not TOU.

14 MR. CHEN: Right.

15 ADVISOR TUTT: So you won't be rolling
16 out TOU rates to those customers or CPP rates to
17 those customers. You won't have the meters for
18 them, for most of your residential customers.

19 MR. CHEN: If it is required. If it is
20 really, you know, the price goes up out of whack,
21 you know, later on. Then we can put a network out
22 to read those meters continuously so we can have
23 interval data and we can do the TOU from that.

24 The meter we deploy is pretty flexible.
25 You know, it's one way but it keeps on sending the

1 signal out. And if it needs to be we can put a
2 network to just collect it in one radius, you
3 know, miles. Then we can pick up those readings
4 and we can do the TOU.

5 PRESIDING MEMBER PFANNENSTIEL: Thank
6 you. Go ahead.

7 MR. BADGETT: Good afternoon. My name
8 is Steve Badgett, again, and I will be trying to
9 wear two hats today if the Commission is okay.
10 One, representing the Southern California Public
11 Power Authority, I'll refer to them as SCPPA. As
12 you know or may not know, it is an organization
13 that represents 11 cities, publicly-owned
14 utilities in Southern California and one
15 irrigation district, the Imperial Irrigation
16 District.

17 Collectively we serve 25 percent of the
18 load in California. Seven million residents in
19 that service territory. However, Los Angeles
20 Department of Water and Power, my colleague who
21 just presented, is a big part of that. So I want
22 to talk about the balance of those utilities and
23 the irrigation district. They range from about
24 20,000 customers to 110,000, 115,000 customers and
25 their load ranges from 35 megawatts to 650, 700

1 megawatts.

2 All the SCPPA utilities and participants
3 are involved in some way, form or fashion into
4 trying to promote demand response. We like to
5 consider those approaches as tools in our toolbox.
6 Energy efficiency is a big one but also TOU rates,
7 tiered rates. Our approaches to smart grid and
8 AMI technologies are certainly a part of those
9 tools.

10 We are Southern California service
11 territory. Our load is air conditioning peak load
12 and it is a very challenging load. We try to
13 mitigate customers who are experiencing, like you
14 can in Sacramento, 110 degree days, 85/90 percent
15 humidity. You can have bells going off and red
16 lights flashing. But as expressed by the PG&E
17 representative, a lot of these people have to make
18 that decision and regardless of price they are
19 going to turn on that air conditioner. So we are
20 trying to look at energy-efficiency as well as a
21 tool to help us mitigate those challenges that our
22 customers have.

23 Now I want to put on the Riverside hat
24 just for a minute. We are 105,000 customers, 610
25 megawatt peak. In May of this year our peak for

1 May was larger than our all-time high of 2004 or
2 before. So we are seeing a great growth in
3 Riverside as you see in California. And how do
4 we, how do we try to provide a demand response
5 program to that climate challenge that we have
6 regarding use of electricity.

7 Riverside is not the 80/20 rule but our
8 top 200 customers represent about 80 percent of
9 our revenues and that is about 65 percent of our
10 demand. So we do have programs in place that look
11 at those particular customers. We actually have a
12 customer service representative dedicated to those
13 customers. We have both Internet and email and
14 certainly phone call and personal. We know who we
15 want to call when we want to talk to them about
16 those type of programs that we have with them to
17 reduce demand. They are a challenge.

18 Those 200 customers, the largest one is
19 the University of California in Riverside. They
20 particularly, unless it is an emergency, want more
21 than a 12 hour notice to start pulling back on
22 some of the programs they have, which is
23 agriculturally based. A lot of professors in
24 there with their programs and they only want to
25 see a cutback when there's an emergency. And a

1 lot of our manufacturing and other customers as
2 well.

3 The challenges with our smaller
4 customers. We've got a lot of small retail, the
5 hamburger joints, the haircut salons, those type
6 of things. It's a challenge for them to cut back.
7 Dimming lights in a retail establishment, since
8 it's an air of emergency, not necessarily an air
9 of trying to reduce energy. So we look at ways to
10 help them.

11 One of the things we're working where we
12 are shifting a fundamental approach. Riverside
13 does offer a 50 percent rebate, up to \$25,000, on
14 a photovoltaic array if you want to put it on your
15 residential home. More if you want to put it on
16 your businesses. Those attract people that can
17 afford it.

18 The people we are trying to work toward
19 are the ones who can't afford their energy and a
20 lot of times can't make those decisions to turn
21 off their air conditioner. So we are focusing on
22 trying to take what we can put into a photovoltaic
23 rebate we can weatherize 10 to 15 homes. Our
24 housing stock is pre-1975, 50 percent of our
25 housing stock. Which is a replica of what

1 California is.

2 If we can get weatherization programs in
3 there we are going to see some truly energy
4 efficiency -- somewhat demand response but
5 definitely total energy consumption reductions.
6 Both in the winter, which is not a huge load for
7 us, but for the gas industry, the gas utility, it
8 does represent some of their challenges as well.

9 PRESIDING MEMBER PFANNENSTIEL: Thank
10 you, Steve.

11 MR. BADGETT: Thank you.

12 PRESIDING MEMBER PFANNENSTIEL: Last but
13 not least, Mr. Pretto.

14 MR. PRETTO: Thank you. I am here on
15 behalf of NCPA and Santa Clara. I think from an
16 NCPA perspective, as we approach critical peak
17 pricing and demand response activities we are also
18 vitally interested in those.

19 But as utilities go we are a diverse
20 group of utilities. We range from Santa Clara,
21 whose average load is about 400 megawatts. And we
22 are in the Bay Area along with Palo Alto and
23 Alameda and the Port of Oakland and BART.

24 We don't have any air conditioning to
25 speak of so our needs on demand response can be

1 terribly different from some of our colleagues in
2 the San Joaquin Valley and Sacramento Valley,
3 Redding, Lodi, Roseville. They have just a
4 different air conditioning component as we all
5 know.

6 Also Truckee/Donner is a member of NCPA.
7 Truckee/Donner's load profile is fundamentally
8 different from any of us.

9 So as we approach policy in this area we
10 would like to have, be able to have in a sense a
11 diversity amongst our members recognized so that
12 as we look at programs that we can look at the
13 ones that will be most effective for us.

14 So for example -- The other point I
15 would make is that the load profiles of the
16 utilities being dramatically different, the system
17 load factors are dramatically different. Santa
18 Clara's system load factor is 75 percent. For us
19 to cause load to shift from the on-peak to the
20 off-peak is not an easy proposition.

21 In fact, as we approach energy
22 efficiency and CO2 reduction we'd prefer to focus
23 on energy efficiency. It's energy efficiency that
24 will -- lighting. We have programs where we will
25 go into an industrial plant. We will review

1 industrial processes to see where you can save
2 energy. The other places that we think would be
3 very effective are building efficiency standards,
4 appliance efficiency standards.

5 Those are the kinds of things that would
6 save energy and indirectly, even though we
7 wouldn't be doing them directly but those would
8 help a Santa Clara and an Alameda and a Palo Alto.
9 If you get out into the San Joaquin Valley where
10 you have demand response being much more
11 important, that's where pricing programs can make
12 a difference but also efficient energy air
13 conditioners could also make a big difference.
14 And so we would ask that we also look at those.

15 In terms of peak demand response. We do
16 have some peak demand response programs. We have
17 one interruptible contract where we can get eight
18 megawatts of interruptibility and we can do it up
19 to, I believe it is something like 30 times a year
20 for economic reasons or any other reasons. But
21 the benefit of doing that is embedded in the
22 contract price. It is not a particular payment
23 for reducing load directly.

24 In emergencies. And we evolved this in
25 the energy crisis back in 2000. We can call on 15

1 to 20 megawatts of peak demand reduction on a -- I
2 would call it an emergency basis, say like a Stage
3 3 emergency. And we do it voluntarily. We're
4 small and we are able to work closely with our
5 large customers so we have done that.

6 The other thing that I think is
7 important and hopefully can get recognized in
8 terms of tailored response to various pricing
9 issues is in your capacity profile and demand
10 profile. I think that is very important.

11 Santa Clara, for example, is very long
12 on capacity. We have enough capacity to meet our
13 load for the foreseeable future. What we will
14 need as we go forward is energy so we are looking
15 to figure out how to acquire energy. And because
16 we have a significant hydro component, roughly
17 half of our energy is provided from large hydro.
18 No, it's 20 percent, I'm sorry. Trying to get the
19 numbers right. Twenty-five percent or so is from
20 large hydro, whose flow is focused in the spring
21 and summer.

22 So interestingly enough, when we look
23 out for our future energy needs our energy needs
24 are, interestingly enough, in the winter. And so
25 in terms of how we price power to our customers

1 compared to what are, is called our marginal
2 needs, are, it creates some tailoring issues that
3 may be unique to us. In a sense we would like to
4 have our uniqueness recognized so we would have
5 the flexibility to deal with it on the most cost-
6 effective manner that works for us.

7 And I think that same thing could be
8 said of the other NCPA members who have their own
9 unique load profiles and resource profiles going
10 forward. I think that's kind of the viewpoint I
11 would like to express on behalf of NCPA.

12 PRESIDING MEMBER PFANNENSTIEL: Thank
13 you, Mike. What are your basic residential rates?
14 What form do they take?

15 MR. PRETTO: Our basic residential
16 rates. We have a first 300 kilowatt hours for
17 residential and an over 300 kilowatt hour block.
18 But there is also a time of use option that goes
19 with those. The other thing I would point out in
20 terms of our sales profile, 85 percent of our
21 profiles are large commercial/industrial and about
22 8 or 9 percent of our sales are residential.

23 PRESIDING MEMBER PFANNENSTIEL: And the
24 meters that you have on your residential, they're
25 basic. Since you have a small residential base

1 you are not moving to advanced meters?

2 MR. PRETTO: Actually we are in the
3 process of installing meters. I believe it's
4 several thousand. In this budget year there's
5 meters being installed as we speak.

6 PRESIDING MEMBER PFANNENSTIEL: And then
7 your commercial customers. Are they on time-
8 varying rates of some sort?

9 MR. PRETTO: We have a basic commercial
10 rate, which has a time of use option that we
11 installed last year. Actually it was in response
12 to the Energy Policy Act of 2005. There were some
13 requirements. And so we did implement time of use
14 rates for residential and commercial and large
15 industrial customers.

16 PRESIDING MEMBER PFANNENSTIEL: And are
17 they all optional? Any default or mandatory?

18 MR. PRETTO: They are all optional, yes.

19 PRESIDING MEMBER PFANNENSTIEL: No.

20 MR. PRETTO: They are optional.

21 PRESIDING MEMBER PFANNENSTIEL: Thank
22 you. Any other questions of this panel? Andy,
23 yes.

24 CPUC ADVISOR CAMPBELL: A question about
25 how is Santa Clara interconnected with the other

1 members of NCPA and the rest of the world. I know
2 there are opportunities even with a relatively
3 flat load. If Santa Clara members, some of your
4 customers can reduce their load to be able to
5 capture some value or sell some energy to the
6 other --

7 MR. PRETTO: We are -- Obviously we are
8 interconnected with the California ISO. We also
9 have our own power trading operation. So to the
10 extent that we have power available or need power
11 we can and do trade in the wholesale markets.

12 As for other members of NCPA, most of
13 the other members, except Redding, are part of
14 what is called the NCPA pool. And their purchases
15 are in fact pooled for planning and scheduling
16 purposes and there is a process by which power can
17 be transferred and traded amongst the members of
18 the pool.

19 PRESIDING MEMBER PFANNENSTIEL: Tim.

20 ADVISOR TUTT: The question I had for
21 the panel is related to the use of load management
22 standards. The last time we used our load
23 management standards authority back in the early
24 '80s we, I guess, asked or required five
25 utilities, including SMUD and LA, to develop

1 marginal cost rates. There was a list of five or
2 so potential concepts in the notice for this.

3 I don't know if you want to talk about
4 it on the panel but I'd appreciate it in written
5 comments if you would address what kind of load
6 management standards we could employ in this area
7 or whether we should or shouldn't. Should they be
8 statewide. Should they reflect the differential
9 circumstances of some of the POU's, et cetera. Is
10 there anything you would like to say as part of
11 the panel or would you like to talk about those in
12 written comments?

13 PRESIDING MEMBER PFANNENSTIEL: It looks
14 like written comments it will be. Thank you.
15 Thank you all, I appreciate this panel. Very good
16 information.

17 Our next panel is on customer
18 perspectives. As they are being seated I am going
19 to offer an apology that I have to leave shortly
20 to go to a different meeting. I thought I was
21 going to be here through this whole panel but we
22 are running a bit later than I thought we would
23 be. So accept my apologies and Commissioner
24 Rosenfeld will continue to chair.

25 David, how would you like to organize

1 the presentations?

2 DR. HUNGERFORD: The customer panel,
3 there's only one presentation. There's only one
4 presentation from the customer panel. Although
5 like in the utility panel we would like each of
6 them to have an opportunity to comment.

7 So I think we should start with a round
8 of introductions. We can start over on the
9 Commissioners' right with Ms. Lee from DRA.

10 MS. LEE: Hi, I am Rebecca Lee at DRA.
11 And DRA stands for the Division of Ratepayer
12 Advocates at CPUC.

13 MR. ROBERTS: I am Bill Roberts,
14 Economic Sciences Corporation. I am a consultant
15 for Building Owners and Managers Association of
16 California, BOMA. I represent them in rate cases
17 and other regulatory affairs.

18 DR. BARKOVICH: Barbara Barkovich again
19 for the California Large Energy Consumers
20 Association.

21 MR. NAHIJIAN: I am Jeff Nahijian, I am
22 with JBS Energy. I am here on behalf of TURN, The
23 Utility Reform Network.

24 DR. HOUSE: I am Lon House. I am the
25 energy advisor to ACWA, the Association of

1 California Water Agencies.

2 DR. HUNGERFORD: And the one who
3 provided a brief presentation.

4 DR. HOUSE: Let's go on to the next
5 slide. I'll run through this.

6 There is substantial potential within
7 the water community for additional demand
8 response. And I want to just go through them and
9 talk about some of the problems we had.

10 All the water agencies that supply
11 treated water in the state of California have some
12 storage.

13 But that storage was added for water
14 system operation and it has not been added for
15 energy or on-peak demand electrical demand
16 reduction.

17 And with existing storage there's limits
18 to the amount of reduction that we can use from
19 the existing storage.

20 And the current operation within the
21 water community is very conservative. It was
22 built by water engineers, it is operated by water
23 engineers, and energy is sort of a secondary
24 consideration.

25 On the next slide you will notice that

1 the water agencies do right now, and this is 2004
2 summer peak, reduce a substantial amount.
3 Hundreds of megawatts of demand during the on-peak
4 period. And this comes from two reasons. One is,
5 we have a bimodal water demand, we have a morning
6 peak and an evening peak. And it has to do with
7 the use of storage. Next slide.

8 Additional storage can yield some fairly
9 substantial results. And some of you have already
10 seen this; this is the El Dorado Hills fresh water
11 system. And what happened is we went in in 2003
12 and they were looking at adding, they needed to
13 add some additional storage for load growth. And
14 so we did an analysis on adding that about three
15 years early.

16 And you can see the top one, the top
17 slide is their demand on June 14, 2004. The
18 bottom slide, and this additional storage was
19 added in the fall of 2004. We tested it
20 throughout the spring of 2004. And then you can
21 see in June of 2005, you can see that in this case
22 about two megawatts was dropped during the on-peak
23 period.

24 The next slide is I have included in my
25 handouts out there a report that was written, a

1 publication, just to emphasize that the decision-
2 making between public and private sectors is very
3 different. The private sector and -- The rate
4 design is traditionally and almost exclusively
5 designed for the private sector.

6 But when it is translated over to the
7 public sector the public sector has different
8 decision-making criteria. They have different
9 risk/reward behavior. They have different
10 investment decisions. And this article that I
11 won't go into has a discussion of all of those
12 various things.

13 So in summary, there is probably between
14 500 and 1,000 megawatts of additional on-peak
15 demand reductions that could be realized within
16 the water community. Some with the existing
17 storage, most of it with the addition of
18 additional storage.

19 Additional storage will yield permanent
20 on-peak demand reductions and additional demand
21 response.

22 But the current and proposed rate design
23 is neither consistent enough nor attractive enough
24 to warrant water agency storage additions for
25 energy use.

1 And the final point is the incentive and
2 decision-making for public agencies is very
3 different from private customers.

4 And the utilities' proposals thus far
5 have been directed toward private customers. And
6 you don't see a great deal of interest in the
7 public sector in participating in traditional
8 demand response programs as they are currently
9 constructed. Thank you.

10 PRESIDING MEMBER PFANNENSTIEL: Thank
11 you very much. Questions?

12 ASSOCIATE MEMBER ROSENFELD: Yes.

13 PRESIDING MEMBER PFANNENSTIEL: Art.

14 ASSOCIATE MEMBER ROSENFELD: Lon, I
15 guess I am not quite clear as to what you would
16 have changed in the way of rate structure so as to
17 be able to, I guess, finance more storage.

18 DR. HOUSE: Well the issues, and let me
19 preface this right. For the near term, in the
20 next couple of years the water agencies really
21 aren't going to be paying much attention to
22 energy. We have much bigger problems. As you
23 know the problems that we are having, facing
24 supplying water to the state.

25 So what you will see in the next couple

1 years at least is an increased energy use on the
2 water agency side. Because as we go from the lack
3 of surface water into the drought situation that
4 means we're doing conservation programs but we're
5 replacing that with ground water that is being
6 pumped. So you will see energy use go up within
7 the water community.

8 The problem has been that these are very
9 capital intensive projects, number one. And they
10 are very, they have a very long life, 20 or 30
11 years. And so a lot of the things that you --
12 when a water agency makes a decision that they
13 don't need to do for their water supply for energy
14 savings, they need to be able to say yes, that we
15 are going to be able to pay this off over a period
16 of time.

17 And there have been so many changes in
18 rate design and opportunities in the last probably
19 decade that the water agencies are just saying, we
20 have to wait until things calm down. Because it
21 takes us a long, long time, five, ten years to pay
22 for this new storage facility that may be \$10
23 million. And we don't get any of the benefits,
24 the tax benefits associated with the private side.
25 We don't get accelerated depreciation, we don't

1 get investment tax credits, we don't get any of
2 that stuff.

3 And so we are going to just concentrate
4 on our primary responsibility, which is water.
5 And if some of this other stuff comes by, like the
6 case with El Dorado, and we can accelerate a
7 project that we were going to do and it makes
8 sense, we will do it because we will have a
9 payback in a very short period of time.

10 But to build one fresh you will need
11 some substantial consistency, which is like five
12 years or so consistency, in the rates that that
13 decision is made under for the water agencies to
14 attempt these large, capital-intensive projects.

15 ASSOCIATE MEMBER ROSENFELD: I should
16 know this but I don't. Where do the water
17 agencies buy most of their electricity? Is it
18 from publicly-owned utilities, is it from PG&E?

19 DR. HOUSE: The water agencies buy most
20 of their electricity from the investor-owned
21 utilities. And that's because the publicly-owned
22 utilities, most of them supply water as well as
23 electricity. So you get -- SMUD is an exception.
24 You get LA, you get Imperial, you get Modesto, you
25 get Turlock. They were originally set up to

1 supply water and electricity both.

2 And then you've got the state, the state
3 and the federal projects that supply the transfer
4 of the water down. But most, almost all the water
5 agencies, as we define water agencies in the
6 state, buy their electricity from the investor-
7 owned utilities.

8 ASSOCIATE MEMBER ROSENFELD: So that
9 means Rachelle Chong tells us how you get
10 stability into this market. (Laughter) Okay.

11 PRESIDING MEMBER PFANNENSTIEL: Other
12 questions? Thank you, Lon.

13 DR. HUNGERFORD: Let's rotate back the
14 other way and Mr. Nahijian.

15 MR. NAHIJIAN: Yes, thank you. I will
16 make my -- In deference to Dr. Hungerford I will
17 make my comments very short.

18 I guess in general -- And we'll probably
19 repeat the comments we have been repeating for a
20 number of years now. We are very skeptical about
21 being able to use dynamic pricing to achieve
22 demand response for the residential class.

23 We still are very strong proponents of
24 inverted tier systems because we feel that they
25 have provided the most cost-effective signals to

1 customers to conserve energy. And we believe that
2 energy efficiency is being at the top of the
3 loading order, the most important thing.

4 We felt that in terms of getting demand
5 response from the residential class, we think
6 direct load control is clearly preferable and much
7 more effective than pricing. Things like air
8 conditioner cycling programs, some types of
9 appliance load control programs. We feel that
10 those have shown themselves to be cost-effective
11 when priced correctly and to provide some very
12 valuable demand response to the ISO as well as the
13 utilities.

14 In terms of moving to dynamic prices for
15 residential customers. We have to sort of start
16 with some of our data in terms of knowing our
17 customers. And one of the data points that we
18 have done in terms of our analysis is trying to
19 find out how much is supplied by or how much load
20 is associated with the residential class.

21 And what we found is basically 50
22 percent of the residential customers in the state,
23 in general, consume only 25 percent of the energy.
24 So there's not that much there. Most of those
25 customers don't get out of 130 percent of

1 baseline.

2 Again, as also said today. Because of
3 that fairly low per capita energy use, load
4 shifting is very difficult for these folks. I
5 also don't represent, should we say, a universally
6 intelligent customer class. Which is why they
7 need representation. (Laughter)

8 They are not, they are the least
9 sophisticated and unable to deal with some of the
10 pricing signals here. They don't have the
11 resources to be able to be sophisticated in
12 knowing when the prices are available or not.

13 In terms of small customers what we
14 found is that some of the smaller customers
15 actually have much better load patterns and could
16 structurally benefit from some of the CPP rates
17 that we have seen. However, the irony there is
18 that they still don't have enough load shift to be
19 able to pay for the advanced meter that is being
20 foisted on them in terms of rates.

21 If the AMI proposals were more cost-
22 effective on an operational basis that would be
23 somewhat of a moot point because those operational
24 savings could pay for the AMI for those small
25 customers. But unfortunately, because they are

1 not operationally cost-effective, or even close to
2 it, they won't. So the small customers will not
3 be able to save as much.

4 The large customers. The ones that burn
5 unusually large amounts. You get into the fourth
6 and fifth tier. Those customers don't have the
7 same load patterns and they may be able to -- they
8 would then get the incentives to shift load. But
9 then you will also find that those customers also
10 have a correlation of much higher incomes and that
11 energy bills as a percentage of their overall
12 income is much smaller. And so you are going to
13 see these people just basically buying through
14 interruptions. So you are not going to, again,
15 get the peak demand or peak load response that you
16 are sort of looking for.

17 In terms of going towards a real-time
18 pricing for residential customers. That's a very,
19 we think that's a very difficult thing. And again
20 pointing to the non-sophistication of residential
21 customers. There's some smart ones out there but
22 it's a small, it's a very small percentage.

23 And one of the confusing things in terms
24 of real-time pricing I can give you as an analogy,
25 the current prices. The current gas prices change

1 once a month on the beginning of the month to
2 provide the current monthly gas price to every
3 customer. To all the residential customers,
4 everyone.

5 The residential customers don't know
6 what that gas price is until they receive their
7 bill at the end of the month. And because the gas
8 price changes at a different interval as the
9 billing cycle oftentimes you will see that there's
10 a gas price associated with maybe the first seven
11 or eight days and then the remaining days are
12 associated with a different gas price. Then that
13 gas price gets prorated over the number of therms.

14 And the customer gets the bill and he
15 scratches his head and he says, well okay, I'll
16 pay it, whatever. But they don't know what the
17 bill is and they didn't have that to be able to
18 react proactively to reducing their demand in that
19 term. That's only for 12 price changes a year.
20 If we get into real-time pricing where some
21 proponents are talking about 8760 price changes
22 per year we're getting to even more complications
23 and even less ability to sort of change into that.

24 We believe, frankly, that one of the
25 problems with this too is that with all the AMA

1 and the dynamic pricing and all of this need to
2 educate customers and get them proactively
3 involved it is just going to be basically about 30
4 percent of people that just are not going to be
5 able to do this. They are going to be low-income
6 customers. They are going to be seniors on fixed
7 income. They are not going to be computer savvy.
8 They are not going to be able to understand what
9 is going on and they are going to be basically
10 skeptical and be victims of this. So that is one
11 of our major concerns.

12 So in terms of our particular preference
13 in terms of trying to get demand response from the
14 residential class, we have a couple -- what our
15 solutions are.

16 Our first solution is energy efficiency.
17 Much tighter energy efficiency standards for air
18 conditioning. You know, we are suffering greatly.
19 We are out here at SEERs of 12 when we could
20 easily go to 16 and we could save a third of our
21 demand response there most cost-effectively.

22 The next one would be direct load
23 control and some of the air conditioning load
24 control programs that we have seen.

25 ASSOCIATE MEMBER ROSENFELD: Jeff, you

1 will be pleased --

2 MR. NAHIJIAN: We have looked and tried
3 to study the latest trend in that sort of direct
4 load control, which is smart thermostats. And we
5 have seen studies that show, at least recently
6 from some of the PG&E programs, that really
7 essentially the smart thermostat does not provide
8 the same demand response.

9 That those are probably in order of
10 maybe a half, depending on the time, on the heat
11 of the day in that particular zone that it's in.
12 It really is substantially less demand response
13 and the smart thermostat costs close to two,
14 almost three times as much to both buy and install
15 as an A/C cyclor.

16 So that's pretty much what I had to say.

17 ASSOCIATE MEMBER ROSENFELD: One small
18 comment. We, of course -- It's not the demand
19 response part of the CEC or the PUC that has to do
20 with air conditioning standards. I will say the
21 good news is that the country has now been broken
22 up into three climate zones. We will get better
23 air conditioners. DOE has finally, under court
24 injunction, called for beginning to start that
25 process. I think we will to a SEER 16.

1 MR. NAHIJIAN: Good, good.

2 ASSOCIATE MEMBER ROSENFELD: I didn't
3 understand. I welcome you to the panel in nine
4 days when we discuss enabling technologies. And I
5 think you will see demonstrations of PCTs which
6 are under \$100 retail. I think you should
7 withhold your statement that their price is going
8 through the roof.

9 I have a question for you, Jeff. You
10 said something at the very beginning that I just
11 wasn't paying attention to. Something about 50
12 percent of the residential customers only
13 represent 25 percent of the load or something.
14 What did you say?

15 MR. NAHIJIAN: We found in our analysis,
16 in general, 50 percent of the residential
17 customers burn 25 percent of the energy.

18 ASSOCIATE MEMBER ROSENFELD: Of the
19 residential, of the class energy.

20 MR. NAHIJIAN: Of the system energy.

21 ASSOCIATE MEMBER ROSENFELD: I don't
22 understand how to put those together. I have to
23 know what 50 percent of residential customers --

24 MR. NAHIJIAN: Say, for instance, of all
25 the system energy for say PG&E.

1 ASSOCIATE MEMBER ROSENFELD: Yes.

2 MR. NAHIJIAN: Fifty percent of the
3 residential customers account for 25 percent of
4 PG&E's energy load.

5 ASSOCIATE MEMBER ROSENFELD: That
6 doesn't compute to me unless I know what fraction
7 of the load is residential.

8 DR. BARKOVICH: It's about a third. A
9 third to 40 percent. It depends on the utility.

10 MR. NAHIJIAN: Maybe 40, maybe more
11 like --

12 DR. BARKOVICH: It depends on the
13 utility.

14 MR. NAHIJIAN: Yes, depending on the --
15 Forty or forty-ish.

16 MR. GARWACKI: I guess what you probably
17 mean is that 50 percent of the customers account
18 for 25 percent of the class load, not the system.

19 MR. NAHIJIAN: I am not sure that -- I
20 don't -- I think that -- Because the residential
21 class uses 40 percent. And these people I'm
22 talking about not getting out of baseline, out of
23 130 percent of baseline. I can re-look at those
24 numbers but I think that's --

25 ASSOCIATE MEMBER ROSENFELD: I don't

1 understand. A, I don't understand what I am
2 supposed to understand from this and I am not sure
3 what you are selling from that number.

4 MR. NAHIJIAN: What I am saying is that
5 a large number of customers, a large percentage --

6 ASSOCIATE MEMBER ROSENFELD: Andy is
7 going to help you, I think.

8 MR. NAHIJIAN: No, I'll stand corrected.
9 But, you know, let me get back in written comments
10 and make sure -- let me make sure that I have that
11 right. Even so, if we have 50 percent -- As
12 Andrew is saying.

13 MR. BELL: I think that --

14 MR. NAHIJIAN: You're probably referring
15 to the class load.

16 MR. BELL: I think that what --

17 ADVISOR TUTT: Please speak into a mic.

18 MR. BELL: I think that what
19 Mr. Nahijian was trying to talk about was the low-
20 end usage residential customers. And I think what
21 he was saying was that the lowest 50 percent, the
22 lower half of the residential users use 25
23 percent. Not of total system energy but of the
24 residential class energy.

25 ASSOCIATE MEMBER ROSENFELD: Of the

1 class.

2 MR. NAHIJIAN: Okay.

3 MR. BELL: And within round numbers that
4 sounds about right. We do have -- I think in a
5 typical month 60 percent of our customers don't
6 get out of Tier 1 or Tier 2. The ones who are up
7 into Tier 3, Tier 4 and 5 do account for a much
8 larger share of total usage.

9 ASSOCIATE MEMBER ROSENFELD: There was
10 one other thing I just didn't understand. You
11 made some point that a lot of customers can't
12 respond to time of use pricing or to critical peak
13 pricing. But at the same time you came on strong
14 for air conditioning load control, which is forced
15 response. That seems to be a little bit --

16 MR. NAHIJIAN: Actually I disagree that
17 that's forced response. Most of the proponents or
18 the people that have been against that sort of
19 issue have said that that is taking away customer
20 choice and we strongly believe you have customer
21 choice. It's a voluntary program. You have a
22 choice to be on the program or not. That is your
23 customer choice. We don't feel it is forced. You
24 went on the program voluntarily.

25 ASSOCIATE MEMBER ROSENFELD: So you

1 would argue that if you have critical peak pricing
2 that that should also be voluntary.

3 MR. NAHIJIAN: I am not going to argue
4 either one on that. Because I can only see, I can
5 see problems with both ways.

6 ASSOCIATE MEMBER ROSENFELD: Thanks.
7 Other questions for Nahijian? Thanks, Jeff.
8 Dave.

9 DR. BARKOVICH: I guess nobody wants to
10 go next so I'm it by default. I am not going to
11 say a whole lot here because I know it has been a
12 long day already. But I do have a few points I
13 would like to make on behalf of the large process
14 industry customers that I represent.

15 One of the things I always need to say
16 is that the customers I represent account for a
17 very significant fraction of all the interruptible
18 load, i.e. reliability-based DR of PG&E and
19 Edison. They are strong supporters of maintaining
20 interruptible rate options and providing that kind
21 of emergency response. It has an excellent track
22 record of providing load reductions over almost 25
23 years now.

24 And I can honestly say that if those
25 customers were transitioned to a price-based

1 program I would be very surprised if you would
2 maintain that amount of participation in terms of
3 potential load drop. I can't say for sure because
4 it hasn't happened. But they are committed to
5 being available on an emergency basis because they
6 think it's the right thing to do. And frankly
7 they get a rate incentive to do it. It's not like
8 it is 100 percent altruistic.

9 But in a price-based system where every
10 time there's a high price you have to make a
11 decision about what you want to do, like on a CPP
12 rate, I think that the likelihood of just doing it
13 is going to be less than if you have already made
14 the commitment that when you're called you drop.
15 It's because you don't know what your business
16 situation is going to be at that point. You don't
17 know, you know. A lot of manufacturing now is
18 just in time. The cement industry does not
19 maintain a lot of inventory because it's heavy,
20 dusty and relatively low value.

21 ASSOCIATE MEMBER ROSENFELD: Barbara,
22 wouldn't that mean that you would be worried about
23 making a commitment as an interruptible customer?

24 DR. BARKOVICH: The commitments for an
25 interruptible customer. You don't have -- Let's

1 take the average -- Under the BIP program the BIP
2 period is four hours, okay, and you can't have
3 more than one of those a day. In the case of CPP
4 in San Diego it's a seven hour CPP period. That's
5 a lot longer period out of a working day than a
6 four hour period.

7 The answer is, on an interruptible basis
8 they know that they can sustain, you know, four
9 hours. Whether or not they can sustain seven
10 hours multiple days in a row isn't clear. All I'm
11 saying is that if you have made that commitment
12 you have adjusted your operations to be able to
13 make it. But whether -- If it's a volitional
14 thing where you are being told there's a higher
15 price and you have an order that you've got to
16 respond to. I'm just saying, it requires a
17 different kind of assessment than having already
18 made the commitment.

19 I am not saying 100 percent what they
20 are going to do because I don't think they know
21 what they are going to do. But I am just saying
22 that they have made the commitment thus far. They
23 have adapted their operations, made the
24 investments, et cetera, in order to be able to
25 interrupt. And because the decision has been made

1 in advance they don't have to sit there and think
2 about whether they want to buy through that
3 particular set of hours. It's basically a zero-
4 one decision that's already been made. So I have
5 to make that speech so I have now made it. It is
6 very important to my clients.

7 One of the concerns I have with respect
8 to going to more price-based demand response, in
9 particular in the ISO context, is something that
10 came up earlier today. Andy made a comment and I
11 think it was Andrew who said he was happy that
12 this was going to be recovered on a transcript so
13 we could check it out. And that is, the ISO has
14 said that if utilities have price-based demand
15 response programs that they can communicate to the
16 ISO their expectations of some degree of load drop
17 so that the ISO wouldn't necessarily over-procure
18 in RUC.

19 That's fine. I think that there are
20 still two issues there. One of the issues is,
21 until we have an extensive track record, knowing
22 when you have a price-based program, how much
23 demand response you are going to get so that you
24 can feel a degree of confidence in terms of saying
25 to the ISO, we expect so many megawatts.

1 And then as Phil Pettingill said, the
2 ISO has a tendency to de-rate the results. And so
3 we have to make sure that there is a really clear
4 chain of communication in terms of price-based
5 programs so that there's as good an assessment as
6 possible of what the demand response is going to
7 be under a price situation so we don't over-
8 procure in the forward market, in RUC, the
9 residual unit commitment. We don't want to do
10 that.

11 The nice thing about whether it is the
12 interruptible program where you have a pretty
13 reliable response because people get grave
14 penalties if they don't participate, or something
15 like auto-DR where the price response is
16 technology-enabled, as I think that -- It is
17 really scary when TURN and I are in agreement on
18 these things. I think you have a better sense of
19 knowing how much you're going to get.

20 I mean, I happen to think auto-DRs are
21 really a great program for two reasons. One is it
22 is technology-enabled so you have a better ability
23 to kind of lock in on what the demand response is,
24 even though it can be price stimulated. Still,
25 when something happens the EMS system kicks off

1 and you get a load drop and that load drop is
2 measurable.

3 The other thing about it is that -- And
4 this is something that I think Jim Bushnell
5 commented on. It is such a brilliant comment but
6 we tend not to think about it. And that is that
7 with something like auto-DR, if you have it on a
8 whole bunch of buildings and you are working
9 towards getting a five or ten percent adjustment.

10 And you have heard me say this before, I
11 apologize. They can stay in business. If you
12 have a ten percent reduction and you can turn out
13 some lights or you have a ten percent reduction,
14 you may have to raise your thermostat. But that
15 is different from a process industry response
16 where by and large you are either operating a
17 chunk of machinery or not. It's just different.

18 So if what we are going for is a five
19 percent or a ten percent across-the-board
20 reduction then having it be technology-enabled and
21 having it done in such a way that it may -- there
22 may be a comfort issue. And I am not denying
23 that. And it depends on how much give there is in
24 the system. Still you could do that maybe across
25 a lot of load as opposed to a couple of big loads

1 and actually be able to keep the economy going,
2 which would be nice.

3 As far as my particular clients go, I
4 think they can live with CPP or RTP. It makes it
5 harder to plan. There are clearly volatility
6 issues. That doesn't mean that they are crazy
7 about them. They put a lot of effort into
8 adjusting the time of use rates over the years.
9 There is equipment that if you turn it on on-peak
10 you get fired, you know. They kind of know what
11 the rules are and they have adapted all their
12 systems to it. And to that matter, for the 30
13 minute notice period for interruptions. So they
14 have got that one down pat.

15 I would suggest, and I am almost
16 finished, that an issue that came up yesterday --
17 early this morning. Sorry, it's been a long day.

18 ASSOCIATE MEMBER ROSENFELD: It seems
19 like yesterday. (Laughter)

20 DR. BARKOVICH: Yes, right.

21 An issue that came up that really is
22 important, and Phil said this and I've said this
23 to you before. And that is, when the system is
24 stressed it doesn't mean prices go up. Now why is
25 that? I know we have got a balancing market so

1 obviously the question is going to be, when we
2 have a day-ahead market with presumably a lot more
3 participation than in the current balancing market
4 we need to really look at whether when the system
5 gets stressed prices go up. If they don't there's
6 a problem. There's sure a problem with RTP based
7 on day-ahead hourly prices.

8 And again, the balancing market is only
9 five percent of the market right now. People can
10 hedge their positions, et cetera. But we need to
11 be pretty clear that when -- if we are talking
12 about getting price signals that are directly
13 related to the wholesale market that in fact the
14 prices go up when the market, the system is
15 stressed.

16 If not, if we go to administratively-
17 based scarcity pricing in order to get something
18 to happen it suggests that something is not quite
19 right. And we ought to be studying that in order
20 to understand exactly what is going on in the
21 market with the pricing mechanisms.

22 And I think that's probably about all I
23 have to say so thank you very much.

24 ASSOCIATE MEMBER ROSENFELD: Questions
25 from the panel? I'm sorry, from the dais.

1 Thanks, Barbara.

2 MR. ROBERTS: I am Bill Roberts; I
3 represent the Building Owners and Managers
4 Association. Most all of our members operate
5 high-rise, tenant-occupied commercial buildings
6 and they have all been on time of use rates for, I
7 guess, decades now.

8 In response to those prices they have
9 made major investments in efficiency improvements
10 over the years. Many of these buildings we would
11 show you efficiency improvements in 20 to 30
12 percent in both energy and load over the past five
13 or ten years. So they have learned to live with
14 time of use prices.

15 We became involved in rate proceedings
16 just about three years ago because the members
17 were feeling that there was just too much emphasis
18 on non-coincident demand charges. We stepped into
19 it and looked at -- Having not been involved we
20 verified the old axiom that if you are not at the
21 table you are on the menu. (Laughter)

22 Certainly that proved out to be the
23 case. Many of our members were getting hit with
24 30 to 50 percent of their bill in the summertime
25 in demand charges. So we have been actively

1 involved in working on that.

2 But as we thought about rates we became
3 much more interested in real-time pricing with the
4 notion that I picked up somewhere in my career
5 that electric prices should be cost-based, reflect
6 the true cost of production and delivery. So we
7 looked at RTP with the notion that there would be
8 at some point relatively soon a market that would
9 give us the true value of electricity as we go
10 forward. Hopefully that is going to happen fairly
11 soon.

12 So we have been one of the few parties
13 involved in these rate proceedings who have been
14 actually promoting the idea of real-time pricing.
15 We see real-time pricing as a more granular
16 version of the time of use pricing and putting our
17 fortunes in the impartial market versus the
18 administered prices that we were hoping to get
19 away from. That's kind of the basis of our, of
20 our interest in RTP.

21 From many of the calculations we have
22 made over the past several years and different
23 kinds of assumptions we have found that even
24 though our members are very peaky customers they
25 typically will come out better than they would

1 under most other rate structures.

2 We also feel that RTP provides us with
3 essentially the ultimate cost-tracking rate. Any
4 other, any other rate that you might propose is
5 going to compromise efficiency relative to what
6 you get out of RTP. Economic efficiency, I should
7 say. So we have been proponents for that. From
8 what Andy had to say today I am pleased that at
9 least it is still on the table, even though
10 critical peak pricing seems to be getting a
11 preference here.

12 In terms of looking at RTP versus
13 critical peak pricing for commercial buildings.
14 We don't see that there is going to be much of any
15 demand response achieved from critical peak
16 pricing, But we think that we have to look at the
17 long-term in commercial buildings for how do we
18 take advantage of efficiency and load management
19 for a long-term reduction in demand and not an
20 instant or short-term, a very short-term change as
21 a result of the critical peak pricing prices.

22 We don't see that there is an incentive
23 built into that structure, that rate structure,
24 that would provide a compelling investment case
25 for building owners to make the adjustment in the

1 control equipment and possibly thermal storage and
2 so on and so forth to be able to be responsive.
3 But over time as the patterns of real-time pricing
4 become apparent they will adjust as they have to
5 the time of use pricing and make those
6 investments.

7 It is critical that we think in terms of
8 the incentive structure for inducing the
9 investments that are necessary to make these
10 responses. Because under the rules of leases and
11 so on, building owners simply can't just cut back
12 as the designers of critical peak prices might
13 envision. It just isn't going to happen. The
14 lawyers in these buildings would be on their cases
15 instantly and so on and so forth.

16 There are many reasons that we would
17 favor the long-term perspective. Help to reduce
18 the -- Change the load shape permanently and not
19 worry about the band-aid from one day to the next.

20 I guess that's about the extent of what
21 I have got to say. And Andy has heard this over
22 and over again, I'm sure.

23 ASSOCIATE MEMBER ROSENFELD: Well I do
24 have some questions for you.

25 MR. ROBERTS: Yes.

1 ASSOCIATE MEMBER ROSENFELD: The PIER
2 program here is supporting experiments with auto-
3 DR in large buildings.

4 MR. ROBERTS: Yes.

5 ASSOCIATE MEMBER ROSENFELD: They are
6 very enthusiastic and they say their collaborators
7 are very enthusiastic. And I think the last 20
8 buildings I saw some data on were, in fact, saving
9 13 percent of peak or something on hot afternoons.
10 I am not sure where you get your data that there
11 won't be any response.

12 MR. ROBERTS: Well the difference is
13 that all of those buildings, that I am aware of,
14 were owner-occupied or government buildings versus
15 being tenant-occupied buildings. Now that we have
16 got the approval of sub-metering over time that
17 issue will modify somewhat because there is now
18 the potential of the tenants becoming involved in
19 that process. So my concerns there may diminish
20 as we gradually get that off the ground but that's
21 going to take awhile.

22 ASSOCIATE MEMBER ROSENFELD: But that is
23 something where we can work together.

24 MR. ROBERTS: Yes, oh yes.

25 ASSOCIATE MEMBER ROSENFELD: You can try

1 to do the metering and the contracting.

2 MR. ROBERTS: Indeed, yes.

3 ASSOCIATE MEMBER ROSENFELD: I guess you
4 are happy that the chart that Andy showed,
5 starting in 2010 I think the words real-time
6 pricing appeared as frequently as -- 2011.

7 MR. ROBERTS: As long as it's an option
8 we are happy.

9 ASSOCIATE MEMBER ROSENFELD: Yes it was,
10 I believe.

11 And then in terms of the security of
12 making investments in dimming lighting or setting
13 up your thermostat or whatever. I would think
14 there would actually be more security in critical
15 peak pricing where there are published tariffs.
16 And you would know more and you would feel secure
17 about your investments than relying on real-time
18 pricing, which depends on some market with
19 unpredictable forecasting.

20 MR. ROBERTS: The CPP is unpredictable
21 in terms of the number of days, when it is going
22 to happen, and it is only for a few hours and so
23 on. The arithmetic just isn't there for a
24 stimulating investment. But at any rate we have
25 been certainly in favor of RTP as an extension of

1 what we are used to.

2 ASSOCIATE MEMBER ROSENFELD: Well that's
3 certainly our privilege.

4 MR. ROBERTS: Right, right.

5 ASSOCIATE MEMBER ROSENFELD:
6 Commissioner Chong.

7 CPUC COMMISSIONER CHONG: You mentioned
8 that the way the lease structures run between the
9 landlord and the tenants in these large commercial
10 buildings posed some issues. Could you at a high
11 level just give me a couple of examples of that.

12 MR. ROBERTS: I am not that close to the
13 exact terms but there are temperature tolerance
14 levels that are specified in leases and so on. It
15 becomes a legal issue then between the tenant and
16 the building owner if they don't fulfill those
17 requirements. So that's something they have to
18 live with.

19 ASSOCIATE MEMBER ROSENFELD: Could I
20 weigh in on that too? I guess there is a problem
21 with your present leases and that is, I don't know
22 whether the number is one percent of real-time or
23 half a percent of real-time. But it seems as if
24 leases should move in the direction of saying, we
25 guarantee to keep you in the comfort zone 99

1 percent of the time. But there are emergencies
2 and there are shortages.

3 I think we learned from the statewide
4 pilot, that's residential, that people are
5 actually more than happy to participate in a real
6 crisis for things that they just wouldn't be
7 interested in doing every afternoon. And your
8 leases don't take that into account.

9 MR. ROBERTS: There is no question that
10 during the periods we have had the fear of
11 blackouts and so on that the buildings have done
12 everything they could possibly do and tenants have
13 allowed them to do it. But if you are going to
14 talk about a 12 event year and so on and so forth
15 I think you are going to have a good deal of
16 opposition to that.

17 ASSOCIATE MEMBER ROSENFELD: Yes. I
18 think a compromise statement would be that maybe
19 12 times a year is a lot but one time a year is
20 too little. And we ought to be able to figure out
21 somehow or other in leases for something that
22 isn't as rigid as 100 percent of the time.

23 MR. ROBERTS: Right.

24 ASSOCIATE MEMBER ROSENFELD: Other
25 questions or comments? Thank you.

1 MR. ROBERTS: You're welcome.

2 MS. LEE: Well the disadvantage of going
3 last is that everything that you wanted to say has
4 already been said; but the advantage being that
5 you get to say the last word.

6 Before I go into the substance I should
7 -- something that I neglected to elaborate on was
8 that DRA that I am representing is actually an
9 independently budgeted and operated unit that is
10 housed within CPUC. So just to be clear on that.

11 Regarding time-varying pricing. Our
12 message would be that unless it is voluntary it is
13 likely, surely to lead to customer confusion.

14 ASSOCIATE MEMBER ROSENFELD: To customer
15 what?

16 MS. LEE: Confusion.

17 ASSOCIATE MEMBER ROSENFELD: Confusion.

18 MS. LEE: Bill confusion. And we all
19 value customer education. But if educations are
20 to be done they ought to start with how bills are
21 calculated now, rather than forcing a customer
22 onto a default rate structure that is different
23 from the current rate structure and then explain,
24 this is -- oops, this is how you have been changed
25 from this one rate to the next.

1 DRA does support PTR as a transitional
2 tool. We see the dilemma created by this program.
3 The value we see it in it is that it does
4 introduce the concept of time-varying cost of
5 electricity.

6 And going back on default rates. Moving
7 customers to default time-bearing rates. Our fear
8 is that doing so could result in large-scale
9 customer dissatisfaction, especially among mid- or
10 low-usage customers whose load is driven by air
11 conditioning load. Customers who will likely see
12 a large bill impact. And even if those are not
13 100 percent of those customers, if only a small
14 percentage, that could poison the public
15 perception of time-bearing rates. So this is a
16 caution that, of course, we are all aware of, I am
17 simply reiterating.

18 DRA does support a rate structure that
19 facilitates energy conservation, energy-
20 efficiency, then demand response.

21 And one very last thing is that -- I
22 thought about whether I should bring this up. But
23 DRA does support AB 1X. And regardless of the
24 life span of AB 1X DRA supports a rate structure
25 that is conducive to energy conservation and

1 demand response and low-income objectives.

2 When AB 1X expires we do support a
3 gradual transition if there were to be a
4 transition between rate structures, such that
5 customers are not exposed to rate shock or
6 confusion that would lead to wide scale
7 dissatisfaction.

8 I guess that is all I have to say.

9 ASSOCIATE MEMBER ROSENFELD: I am going
10 to bring up a touchy subject here. Because you
11 talk about PTR as being acceptable, as if it is
12 not forcing people to do anything, whereas
13 critical peak pricing is an increase in price on a
14 hot afternoon. And I am sort of looking at Ed
15 Fong when I say this. Hello, Ed.

16 MS. LEE: PTR --

17 ASSOCIATE MEMBER ROSENFELD: Let me just
18 make the basic point and then Ed and you can
19 respond. I think PTR is a superb case of
20 marketing. And it does get around AB 1X because
21 people think they are being given something on a
22 hot afternoon.

23 That money didn't come from nowhere. It
24 comes from a price increase all the rest of the
25 hours of the year. Except people are unaware of

1 it because it is all the rest of the hours of the
2 year. And I support it. I think it is a good way
3 to get around AB 1X. But I am a little surprised
4 that you at DRA think it is some sort of magic.

5 MS. LEE: It is not magic. We see it as
6 being fraught with problems and we have proposed.

7 ASSOCIATE MEMBER ROSENFELD: You see it
8 as being? I just didn't hear you.

9 MS. LEE: We do see it as a conundrum
10 and we support it as a transitional solution to a
11 situation that we cannot do anything about because
12 AB 1X is the law.

13 DRA has proposed the two tier incentive
14 structure that is in SDG&E's approved PTR program.
15 We have proposed that as a way to minimize free
16 ridership, which we are concerned as being a very
17 serious problem with PTR programs.

18 ASSOCIATE MEMBER ROSENFELD: Ed won't
19 let -- I mean Dave won't let Ed put his -- I can't
20 resist. Ed Fong, what are you going to say about
21 this? (Laughter)

22 MR. FONG: I think two points to be
23 made. DRA and San Diego obviously reached a
24 settlement agreement and that was what was
25 authorized in our GRC Phase 2, which was the peak

1 time rebate.

2 The first thing is true. I think most
3 of the parties who support PTR view it as a
4 transition rate. So let's understand that.

5 The second question that Commissioner
6 Chong and Chairperson Pfannenstiel raised this
7 morning, whether you could have a voluntary
8 dynamic rate of some sort. I'll call it a more
9 pure dynamic rate and a PTR at the same time. I
10 actually had to think about what transpired during
11 the settlement negotiations without revealing
12 stuff because I think that's confidential.

13 What turned out to be the case, and
14 SDG&E thought about it, is that we have a slight
15 tension going here. If you have a voluntary
16 incentive program like a PTR and a voluntary CPP,
17 they're competing against one another.

18 And you have to, at some point in time
19 -- and I think we talked about this in one
20 session, Commissioner Rosenfeld. You have to find
21 a way to ramp down PTR and ramp up a voluntary.
22 You can't have them both at the same time at sort
23 of -- the PTR at rather good incentive levels and
24 just sort of a mild CPP because nobody then would
25 volunteer for the mild CPP.

1 So when we talk about transition this is
2 the issue. This tricky issue. I am not quite
3 sure at what point we end up proposing the
4 transition, this is the more difficult issue.
5 When do you ramp down PTR and when do you ramp up
6 other dynamic rate programs for the residential
7 customer.

8 I think that addresses some of the
9 question that you have here.

10 ASSOCIATE MEMBER ROSENFELD: Okay. So
11 your opinion is it's a transitional, best we can
12 do, given AB 1X.

13 MR. FONG: Yes.

14 ASSOCIATE MEMBER ROSENFELD: All right.

15 Other questions or comments from the
16 panel? I'm sorry, from the dais. Tim Tutt.

17 ADVISOR TUTT: Just one in terms of
18 default rates and ensuing customer confusion. It
19 is true that the customers can opt-out as they get
20 confused or don't like the rates, right? And does
21 that resolve some of the problem for you?

22 MS. LEE: Regardless whether it's
23 default with customers being opt-out and
24 regardless whether it be a mandatory rate
25 structure I think there is a political reality to

1 electric service, such that it is a basic,
2 essential service. In fact, the PU Code does
3 specify that the Commission shall designate a
4 baseline quantity to supply customers' reasonable
5 energy needs.

6 If customers are not happy with their
7 bills then they could react. And if the
8 objective is to implement dynamic rates then I
9 think regardless whether or not a party is forced
10 dynamic rates I don't think large-scale customer
11 dissatisfaction is a scenario that we would like.

12 ADVISOR TUTT: I guess I am left
13 wondering if we happened to be on dynamic rates
14 and were proposing moving to a five tiered rate
15 structure as a default for customers whether there
16 would also be customer dissatisfaction about
17 moving to that structure.

18 MS. LEE: That's fair enough. But the
19 five tiered rates didn't suddenly jump out of the
20 ground and say, here I am. At one point
21 California had two tiered rates. The tiered
22 structure came about -- And I think Andrew Bell of
23 PG&E can elaborate on this more, much more
24 comprehensively than I can. But the two tiered
25 rate that existed when the energy crisis occurred

1 has telescoped since then into a five tiered rate.

2 And that telescoping was a result of the
3 ever-increasing revenue requirement that kept on
4 growing. And in order to recover the growing
5 revenue requirement the rates had to be telescoped
6 out in order -- such that more revenue can be
7 collected.

8 That's the evolution of the problem and
9 that is how it came to be. And understand, this
10 is not, we are not oblivious to the conundrum
11 created by the sharp differential between Tier 1
12 and Tier 5 rates.

13 MR. NAHIJIAN: Can I elaborate on that?

14 ASSOCIATE MEMBER ROSENFELD: Sure.

15 MR. NAHIJIAN: Thank you. Just in terms
16 of default versus opt-in. I think that there's
17 been some basic assumptions here. And the basic
18 assumption is sort of like a 20/80 rule. You
19 know, if you put in a default rate 20 percent of
20 the customers don't have enough energy and enough
21 interest in stuff like that to actually opt out.
22 And so you have a remaining 80 percent.

23 And sort of the opposite has been true
24 and that's what we were discussing in the SPP when
25 that was going on. That if you have a voluntary

1 rate maybe 20 percent will go in there.

2 The 80 percent though doesn't, I think,
3 represent, you know, a decision on all customers
4 based on perfect information as most economists
5 would like to use as an assumption for everything.
6 Because a lot of those customers just simply don't
7 know. They simply won't know whether or not they
8 are saving money, whether or not they are worse
9 off. And probably about 25 percent of those
10 customers don't even know what a kilowatt hour is.
11 So you have to sort of -- They don't even know the
12 units, they don't understand what it is.

13 And education is absolutely wonderful.
14 You guys have been talking about that. It is
15 certainly necessary if you are going to go into
16 dynamic pricing. But you can only do so much
17 customer education. As you say, you can lead a
18 ratepayer to a demand response program but you
19 can't make him reduce load. I mean, a lot of
20 times they just don't know.

21 I think that's one of the problems in
22 that again also with customer education -- Again I
23 am going to point to a limited ability to be able
24 to educate all the customers. And with all due
25 respect to my good friends at the utilities, if

1 you are going to depend upon their marketing
2 programs or their marketing department, you might
3 want to throw in a little extra. Because these
4 are monopolies and they don't need to know
5 marketing. They simply have been there forever.
6 They are not good marketers like other people that
7 have to deal with things in the private sector.

8 ASSOCIATE MEMBER ROSENFELD: I'll let
9 the rest of the dais make a comment. But I think
10 what is coming through here is that I at least
11 think that some mild respect to price as a
12 function of time is a good idea. And so I am for
13 change. I think you feel that price response is a
14 dangerous idea and you are less enthusiastic about
15 change. But let's see what the other members of
16 the dais think.

17 MR. NAHIJIAN: That has certainly been
18 accused of TURN before.

19 ASSOCIATE MEMBER ROSENFELD: No comment?

20 DR. HUNGERFORD: If everyone on the
21 panel is finished then we can move straight to the
22 Public Comment section of our, of our agenda.
23 Gabe is going to set up the lectern briefly so
24 that we can have people come to the microphone to
25 make their public comments.

1 I would ask that any public comments,
2 there are two things you need to do. One of them
3 is give a business card to the court reporter, or
4 a name and a name spelled out for them.

5 And the other is you need to keep your
6 comments brief. About three minutes is the normal
7 expectation. If the dais engages you in
8 discussion of course that limit is -- yes, ma'am.

9 CPUC COMMISSIONER CHONG: I wanted to
10 make you aware that I do need to leave at four
11 o'clock for another engagement.

12 DR. HUNGERFORD: All right, thank you.

13 So we can begin the public comment. We
14 can line up at the mic.

15 MR. BRAUN: Good afternoon. My name is
16 Tony Braun. I am counsel to the California
17 Municipal Utilities Association. I've sat in the
18 back for the whole day and watched and learned a
19 lot. I just had a couple of very brief
20 observations and I don't want to keep you long.

21 When I looked at some of the testimony
22 that was provided by the PG&E representatives, by
23 Mr. House with respect to some of the business
24 decisions and assumptions that public agencies
25 make when making water infrastructure investment.

1 When I look at what I know about my own clients
2 across the POU community and some of the diversity
3 of their programs. When I hear Barbara talk about
4 the manufacturing processes. I see a very broad
5 array of issues to be dealt with.

6 And it seems like in order to maximize
7 the benefit that we are going to get out of energy
8 efficiency and demand response initiatives we need
9 a fairly broad initiative that explores all these
10 nooks and crannies. So I wonder if the word
11 standards is really the appropriate way to go
12 about capturing all these benefits.

13 I know you have heard it over and over
14 again from the POU community that we are so
15 diverse within our 45 members that one size fits
16 all and one program doesn't work from one utility
17 to the next.

18 But when I see the observations from the
19 water agencies and from Barbara about her clients
20 I think that probably spans across more than the
21 POU community. So I just wonder if developing
22 standards, which I view as sort of hard and fast
23 rules, is the appropriate way to tackle some of
24 these challenges and move this ball forward. That
25 was just observation number one from sitting in

1 for the day.

2 Observation two is, I spend much more
3 time, unfortunately, going over wholesale market
4 rules. And I deal on these types of initiatives.
5 And I would share Barbara's observations about the
6 head scratching that goes on about how prices are
7 derived in the wholesale market. And part of that
8 is currently the market design, which is different
9 than where we are going. But part of it is it's
10 somewhat of a black box that produces prices and
11 it is very difficult to get behind that and take a
12 look at it.

13 And I would urge you, if we are really
14 going to explore real-time pricing as an option
15 for direct customer pricing, that we are going to
16 have to explore how those real-time prices are
17 derived. So I would say that if real-time pricing
18 is a major part of this initiative we ought to
19 have a workshop on how those prices are going to
20 be derived.

21 And certain of the issues that I just
22 wrote down very quickly while sitting in the back
23 of the room are, the capacity obligations that are
24 part of the wholesale market rules. How those are
25 derived and how the costs are allocated. Those

1 would affect the end-use customer prices that are,
2 that are born.

3 Scarcity pricing issues, which the ISO
4 is just now tackling.

5 The unit commitment deadline and the
6 day-ahead market, which we have already heard
7 about today.

8 The aggregation of the locational prices
9 which are paid to generators but then aggregated
10 to wholesale customers.

11 Market power mitigation rules that can
12 dampen wholesale prices appropriately. Certainly
13 in many instances when there are situations where
14 market power tests are triggered.

15 So all of these things go into how
16 wholesale prices are derived. And if the idea is
17 to try to reflect that directly in a customer
18 price I think we are going to have to spend a lot
19 more time understanding those wholesale market
20 rules before we advisedly move in that direction.
21 Thank you.

22 ASSOCIATE MEMBER ROSENFELD: I have a
23 small question about your first point about
24 standards, before you go. Do standards mean
25 tariffs to you?

1 MR. BRAUN: Not necessarily. Not
2 necessarily tariffs as much as -- To me standards
3 means mandatory rules. If I were using something
4 that was voluntary I might pick words like
5 guidelines, recommendations, reporting
6 requirements, things like that.

7 ASSOCIATE MEMBER ROSENFELD: But in the
8 language of today where utilities do have to adopt
9 published tariffs is this an argument that they
10 shouldn't -- Does this just boil down to an
11 argument that you don't want mandatory tariffs,
12 you want a broad selection of tariffs?

13 MR. BRAUN: Help me with that,
14 Commissioner. Tariffs issued by the Commission,
15 tariffs within each individual utility?

16 ASSOCIATE MEMBER ROSENFELD: The
17 utilities propose tariffs, which are adopted by
18 the Commission. I think Commissioner Chong is
19 going to bail me out.

20 CPUC COMMISSIONER CHONG: Yes, the PUC
21 authorizes particular rates to be charged by the
22 utilities and those are typically referred to as
23 specific tariffs. So I join the confusion of
24 Commissioner Rosenfeld in trying to understand
25 what you mean precisely by standards.

1 MR. BRAUN: The rulemaking that we are
2 in right now in this Commission is on load
3 management standards. And that is the noun I was
4 referring to. Our utilities have tariffs just
5 like the ones that are promulgated by the
6 Commission for the investor-owned utilities and
7 the other CPUC jurisdictional entities. When I
8 speak of standards I am speaking of what may be
9 contemplated by the Energy Commission in this
10 proceeding, load management standards.

11 ASSOCIATE MEMBER ROSENFELD: That
12 clarifies things, okay. So you are really talking
13 about the general proceeding. The ten workshops
14 or seven workshops, and not about tariffs.

15 MR. BRAUN: What this proceeding may
16 produce.

17 ADVISOR TUTT: I'd say that's why we are
18 engaging in the proceeding and hoping that you
19 come. I'm glad that you have come to provide
20 public comment. We are interested in
21 understanding what standards mean in the context
22 of how this authority can work.

23 It doesn't necessarily mean, you know,
24 you have to do a specific rate. Maybe, and this
25 is just speculation. Maybe you should offer a

1 specific rate and let the market then decide
2 whether that rate is feasible in your service
3 territory.

4 We would appreciate any written comments
5 here discussing the issues of the diversity in
6 POU's and customer base and what could possibly be
7 used in this proceeding in standards to help
8 things move along in the state.

9 MR. BRAUN: Thank you.

10 ASSOCIATE MEMBER ROSENFELD: Anybody
11 else?

12 (No response)

13 DR. HUNGERFORD: Well everyone, thank
14 you for coming and participating today. I want to
15 especially thank the speakers who put together
16 their presentations in a relatively short time
17 frame. The future workshops will have better lead
18 times on the specifics, I promise.

19 I do want to raise one issue. Next
20 week's workshop will be on Thursday the 19th on
21 enabling technologies. I do want to warn those of
22 you traveling to town that Interstate 5 will be
23 under construction in the downtown area and it
24 will have a strong impact on both commuters from
25 the Bay Area and especially folks coming from the

1 airport.

2 So you both need to leave additional
3 time and you probably should visit the website
4 www.fixI-5.com. And it will give maps, some
5 detour routs and ways to get downtown without
6 getting caught in it and getting lost. Because it
7 isn't easy to get to town from the airport if I-5
8 is not functioning.

9 ASSOCIATE MEMBER ROSENFELD: Listen,
10 I'll tell you, David, the traffic is really bad.
11 I nearly missed my train on Thursday night.

12 DR. HUNGERFORD: So that's just fair
13 warning for those of you who will be traveling for
14 next week's workshop.

15 And so we will move right on to closing
16 comments from the Commissioners who are here and
17 then we can end our day.

18 ASSOCIATE MEMBER ROSENFELD: Comments,
19 Andy? Commissioner Chong? Tim?

20 CPUC COMMISSIONER CHONG: I want to
21 thank everybody that came today and for your
22 presentations, particularly, and your public
23 comments.

24 We look forward to a vigorous debate
25 over the PD that was sent out today. I don't know

1 whether Andy purposefully sent it out before this
2 meeting so he could talk about it but not be able
3 to have any complaints about it. It has just been
4 sent out. I don't know if he was that devious.

5 (Laughter)

6 CPUC COMMISSIONER CHONG: But anyway,
7 thank you. I look forward to comments on that.

8 And I wanted to thank our hosts.

9 ADVISOR TUTT: Again I wanted to thank
10 everybody for coming and to remind people that
11 written comments, per the schedule, are due on the
12 17th. So we would appreciate getting further
13 input in the proceeding on the rates issue. Thank
14 you.

15 ASSOCIATE MEMBER ROSENFELD: Ed, I want
16 to ask you a couple of questions so -- No, no.
17 Just don't go away, let me catch you.

18 So finally, thanks very much for a very
19 informative day. We'll see many of you Thursday,
20 nine days from today.

21 (Whereupon, at 3:47 p.m., the Committee
22 Workshop was adjourned.)

23 --oOo--

CERTIFICATE OF REPORTER

I, JOHN COTA, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Committee Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said workshop, nor in any way interested in outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 21st day of June, 2008.

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