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# APPLICATION FOR CONFIDENTIAL DESIGNATION (20 CCR SECTION 2505)

### 2019 INTEGRATED ENERGY POLICY REPORT DOCKET NUMBER 19-IEPR-03

Applicant: Southern California Edison Company ("SCE")

Attorney for Applicant:	Rebecca Meiers-De Pastino
Address of Attorney:	2244 Walnut Grove Ave.
	Rosemead, California 91770
	rebecca.meiers.depastino@sce.com
	(626) 302-6016

1. Identification of the information being submitted, including title, date, size (for example, pages, sheets, megabytes), and docket number

SCE submits its 2019 IOU Revenue Requirement Demand Form 8.1a. For the 2019 Integrated Energy Policy Report ("IEPR"). In prior years, the Energy Commission granted SCE's Application for Confidential Designation for Natural Gas-Fired: Average Fuel Price \$/MMBtu, Diesel/Propane: Average Fuel Price \$/MMBtu, and Purchased Power: Residual Market Transactions. In addition, in 2017, SCE populated form 8.1a with information derived from publicly available data. This year, SCE derived the data in form 8.1a from internal data sources SCE protects as confidential trade secrets pursuant to California Public Utilities Commission decisions and regulations protecting market-sensitive data. The specific data for which SCE seeks confidential designation is indicated in the table in Attachment 1.

2. Description of the data for which confidentiality is being requested (for example, particular contract categories, specific narratives, and time periods).

See Attachment 1 for a table identifying the information for which SCE seeks confidential designation.

3. A clear description of the length of time for which confidentiality is being sought, with an appropriate justification, for each confidential data category request.

For reasons discussed in more detail below, SCE requests that the Energy Commission restrict gas price information in the table in Attachment 1 from public disclosure based on a window of confidentiality looking three years forward. This methodology is consistent with the California Public Utilities Commission's ("CPUC's") Decision ("D.") 06-06-066, as modified by D.07-05-032, and its attached Confidentiality Matrix.<sup>1</sup> Specifically, as data becomes one year old, the 1-year window of confidentiality for historical data becomes applicable. Thus, a 2019 forecast of confidential information for 2020, 2021, and 2022 would be confidential, but the forecast in 2019 of gas prices for 2023 would be public. The data for 2021 should be released in 2022, and so on.<sup>2</sup> Confidentiality for all other items is requested for all years 2017 – 2030 based on the matrix in Attachment 1 below.

The Energy Commission and the CPUC are often charged with overlapping responsibilities. As a result, both commissions undertake tasks that require them to review similar types of data. Accordingly, the Energy Commission has endeavored to work collaboratively with the CPUC to assure regulatory consistency with regard to confidentiality and should continue to employ that practice with respect to its disposition of this application.

4. Applicable provisions of the California Public Records Act (Government Code Section 6250 *et seq.*) and/or other laws, for each confidential data category request.

SCE purchases and sells large quantities of electrical energy on behalf of its customers. The market place for such purchases and sales is highly competitive. Accordingly, information about the anticipated cost of resources by resource category, if revealed, could place SCE at a competitive disadvantage when purchasing or selling energy. For this reason, as discussed above, CPUC decisions protect such information from public disclosure and dissemination. SCE encourages the Energy Commission to adopt a methodology that is consistent with the one utilized by the CPUC for maintaining the confidentiality of such information.

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<sup>&</sup>lt;sup>1</sup> D.06-06-066, as modified by D.07-05-032, Confidentiality Matrix, p. 2, fn. 6.

<sup>&</sup>lt;sup>2</sup> *Id*. at fn. 6.

The California Legislature has enacted statutes to protect confidential information, including the information for which SCE seeks protection here, from public disclosure. Specifically, the Public Records Act, found at Government Code Section 6254(k), establishes that public records subject to privileges established in the California Evidence Code are not required to be disclosed. Evidence Code §1060 shields "trade secrets" from public disclosure. "Trade secrets" include any "information, including a formula, pattern, compilation, program, device, method, technique, or process, that: (1) [d]erives independent economic value, actual or potential, from not being generally known to the public or to other persons who could obtain economic value from its disclosure or use; and (2) [i]s the subject of efforts that are reasonable under the circumstances to maintain its secrecy." Section 25322 of the California Public Resources Code governing the confidentiality of information gathered by the Energy Commission follows the same standard.<sup>4</sup> Specifically, if the information is exempt from disclosure under the California Public Records Act, "[t]he commission shall grant the [confidentiality] request."<sup>5</sup> The data for which SCE seeks confidential protection here are trade secrets because they derive value from not being known to the public. In fact, public disclosure of this information would cause electricity prices to materially increase, which would harm customers. Accordingly, SCE makes reasonable efforts to maintain its secrecy.

Although the CPUC's decisions and the statutes applicable to the CPUC may not be binding on the Energy Commission, for the purpose of regulatory continuity and certainty, the Energy Commission should apply the same level of confidential protection to the information as provided by the CPUC. In D.06-06-066, as modified by D.07-05-032, the CPUC adopted

<sup>&</sup>lt;sup>3</sup> Civil Code §3426.1(d).

<sup>&</sup>lt;sup>4</sup> Cal. Pub. Resources Code 25322 § 25322(a)(1)(A) ("The data collection system managed pursuant to Section 25320 shall include the following requirements regarding the confidentiality of the information collected by the commission: (1) Any person required to present information to the commission pursuant to this section may request that specific information be held in confidence. *The commission shall grant the request in any of the following circumstances:* (A) The information is exempt from disclosure under the California Public Records Act, Chapter 3.5 (commencing with Section 6250) of Division 7 of Title 1 of the Government Code.") (emphasis added.)

<sup>&</sup>lt;sup>5</sup> *Id*.

procedures to afford confidentiality to investor-owned utilities' ("IOUs") procurement data, which also fulfills the "trade secret" requirement for maintaining the secrecy of information. These procedures comply with Public Utilities Code §454.5(g), which provides that "the [CPUC] shall adopt appropriate procedures to ensure the confidentiality of any market sensitive information . . ." The Energy Commission, and numerous other stakeholders, participated in the proceeding leading up to D.06-06-066. The CPUC held a week of evidentiary hearings that included experts in the field of economics. Based on this information, D.06-06-066, as modified by D.07-05-032, and the associated Confidentiality Matrix adopted in those decisions, identify information as market sensitive when releasing the information would materially increase the price of electricity, thereby harming customers.<sup>6</sup>

SCE seeks protection of information identified by the CPUC as market sensitive in the Confidentiality Matrix. As a regulated utility, SCE is subject to the jurisdiction of both the Energy Commission and the CPUC. SCE is required to provide similar information to both agencies. Indeed, as demonstrated in Attachment 1, the information for which SCE is seeking confidential treatment in the IEPR is the same type information for which SCE receives confidential treatment in the Confidentiality Matrix.

To maintain consistency between the Energy Commission and CPUC and to avoid nullifying the CPUC's lawful determination that the release of market sensitive information would result in a material increase in electricity prices, the Energy Commission should protect SCE's market sensitive information, just as the CPUC does. Allowing persons or entities to circumvent the CPUC's confidentiality rules by "agency shopping" and thus obtain access to data that would otherwise be deemed confidential can have the unintended consequence of undermining the public's confidence in the regulatory environment and both agencies.

In summary, public disclosure of the information for which SCE seeks confidential treatment could harm SCE's customers by allowing sellers to manipulate the price of gas in the

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<sup>&</sup>lt;sup>6</sup> See D.06-06-066 at 40-43 and Finding of Fact No. 2, at p. 76.

market. Public knowledge of this trade secret information will ultimately lead to SCE's customers being put at a competitive disadvantage when SCE procures or sells energy on their behalf. Accordingly, the Energy Commission should grant this trade secret information confidential treatment.

5. A statement attesting a) that the specific records to be withheld from public disclosure are exempt under provisions of the Government Code, or b) that the public interest in non-disclosure of these particular facts clearly outweighs the public interest in disclosure.

The data for which SCE seeks confidential treatment contains information that could allow suppliers to manipulate prices by inflating or depressing the price for certain resources. Either outcome would ultimately harm SCE's customers, who will bear the burden of the higher costs. This information is protected as a trade secret under the Public Records Act, the Public Resources Code, and Public Utilities Code. Accordingly, the CPUC has determined that the benefit of maintaining the confidentiality of this "market sensitive" information outweighs any benefit to be gained from publicly releasing it. SCE cannot assign a specific value to the information it seeks to protect. The information for which SCE seeks confidential treatment cannot be easily acquired or duplicated by others. In addition, it would be very costly to SCE's customers (and therefore commercially valuable to its suppliers) if it were publicly disclosed.

6. A statement that describes how each category of confidential data may be aggregated with other data for public disclosure.

For the reasons stated in response to questions 3 and 4, the confidential information in form 8.1a cannot be aggregated or masked to allow for its public disclosure.

7. State how the record is kept confidential by the Applicant and whether it has ever been disclosed to a person other than an employee of the Applicant. If it has, explain the circumstances under which disclosure occurred.

Based on information and belief, SCE has not, to the best of its knowledge, previously publicly released the information for which it seeks confidentiality here. With regard to prior submissions to the Energy Commission, as noted in response to section 1 of this application, the Energy Commission has previously conferred confidential designation on some of the data. In

2017, SCE did not seek confidential designation for many rows of data in its form 8.1a because it populated the form with data derived from publicly available sources. SCE was unable to use that same procedure this year and therefore populated the form with internal data SCE maintains as a confidential trade secret.

With regard to the CPUC, some of the information contained in the referenced forms may have previously been submitted to the CPUC pursuant to Public Utilities Code Section 583<sup>7</sup> and other CPUC procedural safeguards to maintain its confidentiality. SCE may have also previously released the information to non-market participants of the Procurement Review Group ("PRG"). SCE has only made such information available to non-market participants under strict non-disclosure agreements approved by the CPUC and signed by parties receiving the information.

SCE has not, to the best of its knowledge, publicly made this data available in the form required by the Energy Commission.

I certify under penalty of perjury that the information contained in this Application for Confidential Designation is true, correct, and complete to the best of my knowledge and that I am authorized to make the application and certification on behalf of the Applicant.

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Dated:	June	٥.	20	19

Signed:

Name: Matt Sheriff

Title: Senior Advisor

<sup>7</sup> California Public Utilities Code Section 583 provides: "No information furnished to the commission by a public utility, or any business which is a subsidiary or affiliate of a public utility, or a corporation which holds a controlling interest in a public utility, except those matters specifically required to be open to public inspection by this part, shall be open to public inspection or made public except on order of the commission, or by the commission or a commissioner in the course of a hearing or proceeding. Any present or former officer or employee of the commission who divulges any such information is guilty of a misdemeanor."

## **ATTACHMENT 1**

## TABLE CORRELATING IEPR CONFIDENTIAL INFORMATION TO

## CPUC D.06-06-066 MARKET SENSITIVE DATA MATRIX

Description of the Data	Location of the Data	Line or Table	Matrix Category	Length of Time Matrix Grants Confidentiality and Reason why data cannot be aggregated, etc.
SCE's Nuclear Fuel Forecast	FORM 8.1a (IOU)	Line 11	II.B.1 Utility Retained Generation (URG)	All years (2017 – 2030) Form 8.1a requests this specifically
SCE's Natural Gas Fired Fuel Forecast (2017 – 2022)	FORM 8.1a (IOU)	Line 20	II.B.1 Utility Retained Generation (URG)	Front three years of forecast data confidential (2017 – 2022)  Form 8.1a requests this specifically
Average Carbon Allowance Price \$/MTCO2E	FORM 8.1a (IOU)	Line 22	ARB Confidential: ARB GHG non- disclosure regulations Public Utilities Code Section 454(g) and CPUC D.06-06-066 as modified by D. 08- 04-023 (Section 1.b)	All years (2017 – 2030)  Utility GHG price forecasts internally derived for utility procurement planning purposes
SCE's Diesel/Propane Fuel Forecast (2017 – 2022)	FORM 8.1a (IOU)	Line 24	II.B.1 Utility Retained Generation (URG)	Front three years of forecast data confidential (2017 – 2022)  Form 8.1a requests this specifically
SCE's QF Contracts Forecast	FORM 8.1a (IOU)	Line 33	II.B.3 QF Contracts	All years (2017 – 2030)  Form 8.1a requests this specifically
SCE's Non-QF bilateral Contracts Forecast	FORM 8.1a (IOU)	Line 34	II.B.4 Non-QF bilateral contracts	All years (2017 – 2030) Form 8.1a requests this specifically
SCE's Battery Storage Contracts Forecast	FORM 8.1a (IOU)	Line 35	II.B.4 Non-QF bilateral contracts	All years (2017 – 2030)  Form 8.1a requests this specifically
SCE's Residual Market Transactions Forecast	FORM 8.1a (IOU)	Line 37	II.A.2 Utility electric price forecasts	Front three years of forecast data confidential (2017 – 2022)  Although under the Matrix "Noncontractual and spot purchases of energy and capacity" are public, SCE believes this item in combination with SCE's sales forecast would allow a market participant the ability to derive SCE's confidential power price forecast