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BUSINESS MEETING

BEFORE THE

CALIFORNIA ENERGY COMMISSION

In the Matter	of:)
)18-BUSMTG-01
Business	Meeting)
)

CALIFORNIA ENERGY COMMISSION

THE WARREN-ALQUIST STATE ENERGY BUILDING

ART ROSENFELD HEARING ROOM - FIRST FLOOR

1516 NINTH STREET

SACRAMENTO, CALIFORNIA 95814

WEDNESDAY, JULY 11, 2018 10:00 A.M.

Reported by: Peter Petty

APPEARANCES

Commissioners

Robert Weisenmiller, Chair David Hochschild Janea Scott Andrew McAllister

Staff Present: (* Via WebEx)

Drew Bohan, Executive Director Kourtney Vaccaro, Chief Counsel Rosemary Avalos, Public Adviser's Office Cody Goldthrite, Secretariat

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Kevin Messner, Association of Home Appliance		
Manufacturers, AHAM Laura Petrillo-Groh, Air-Conditioning, Heati	4 ng, 4	
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	i.	In the Matter of U.S. Department of Energy (High Level Waste Repository) (Atomic Safety Licensing Board, CAB-04, 63-001-HLW); State of California v. United States Department of Energy (9th Cir. Docket No. 09-71014)	
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	iv.	Energy Commission v. United States Department of Energy (Federal District Court, Northern District of California, #17-cv-03404)	
	V.	City of Los Angeles, acting by and through, its Department of Water and Power v. Energy Commission (Los Angeles Superior Court, Case No. BS171477).	
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	b. Pursuant to Government Code section 11126(e), the Energy Commission may also discuss any judicial or administrative proceeding that was formally initiated after this agenda was published; or determine whether facts and circumstances exist that warrant the initiatio of litigation, or that constitute a significant exposure to litigation against the Commission, which might includ			
	i. The licensing process for a nuclear waste storage repository at Yucca Mountain, Nevada.			
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8	CHAIRMAN WEISENMILLER: Then let's go to Item 4.
9	MR. BAEZ: Hi, good morning Chair and
10	Commissioners. My name is Carlos Baez. I'm from the
11	Appliances Office within the Efficiency Division. Today,
12	I'll be giving a short presentation regarding our
13	amendments to the Title 20 Appliance Efficiency Regulations
14	Rulemaking. This is essentially a cleanup of the
15	regulations. The proposed amendments are significant in
16	that this is the first rulemaking of this type since 2014
17	and cover a broad range of changes from format updates to
18	incorporating federal rules. Next slide, please.
19	On January 13th, 2016 the Energy Commission
20	ordered a rulemaking proceeding to make clarifying
21	amendments to Title 20 that do not change underlying
22	Efficiency Standards.
23	On March 30th, 2018, the Energy Commission
24	published the Notice of Public Action, the Initial
25	Statement of Reasons and the proposed regulatory language,

- 1 which started the 45-day comment period.
- 2 And on April 24th, 2018, CEC staff hosted a
- 3 public workshop for this rulemaking.
- 4 This rulemaking covers the entire Title 20
- 5 Appliance Efficiency Regulations from Sections 1601 through
- 6 1609. The purpose is to provide clarification, improve
- 7 readability and reflect current laws and effects. This
- 8 rulemaking proposes no changes to the underlying Energy and
- 9 Water Efficiency Standards. Next slide, please.
- Now changes to reflect federal law, regarding
- 11 these changes, we are adding and amending definitions, test
- 12 procedures and energy performance standards in accordance
- 13 with federal law current in effect. Compliance with
- 14 federal requirements is mandatory regardless if they are or
- 15 are not shown in Title 20. These amendments are necessary
- 16 for clarification purposes.
- 17 Title 20 is intended to be a complete source of
- 18 information for stakeholders regarding appliance efficiency
- 19 regulations at the state level and nationally as well.
- 20 Next slide.
- 21 Now some state-specific changes, for these when
- 22 preempted by federal law we are removing state standards
- 23 and test procedures for appliances that are now federally
- 24 regulated. In some cases, we are aligning state test
- 25 procedures with federal test procedures for appliances that

- 1 are not preempted. And a couple of examples are lamps and
- 2 state-regulated battery charger systems. Next slide,
- 3 please.
- 4 The Modernized Appliance Efficiency Database
- 5 System, also called MAEDBS, is the current version of the
- 6 database used to certify models of regulated appliances.
- 7 After having their products tested, manufacturers are
- 8 required to submit appliance model data to MAEDBS to
- 9 determine compliance with the performance standards.
- 10 Certification to MAEDBS is required before a regulated
- 11 product can be sold or offered for sale in California. The
- 12 current version of MAEDBS was introduced in 2015. 2014 was
- 13 the last year that a similar cleanup rulemaking of this
- 14 scale was completed.
- 15 So much of the certification language is
- 16 outdated. Because of this we are updating terminology and
- 17 certification procedures in the regulations.
- 18 In cases where performance standards or test
- 19 procedures have been updated, the data parameters required
- 20 for certification have been updated as a result for that
- 21 particular appliance type. Next slide, please.
- Within the regulations we are now specifying that
- 23 the manufacturer's designated contact person will be
- 24 notified via email when data submittals to MAEDBS are
- 25 approved or rejected. Contact information is already

- 1 submitted during the account creation process in MAEDBS, so
- 2 no additional action will be needed on their part.
- 3 Next, notifications regarding archiving models
- 4 will be conducted via email instead of registered or
- 5 certified physical mail. Models are archived when a new
- 6 standard or test procedure goes into effect for that
- 7 appliance type. We send notifications to manufacturers to
- 8 inform them that their models will be archived. It can
- 9 involve hundreds or sometimes thousands of individual
- 10 manufacturers, depending on the appliance type.
- 11 This is a change we have really been looking
- 12 forward to. This will lead to a monetary savings on paper
- 13 and postage. Sending certified mail can be very expensive
- 14 and we have found communication through email to be more
- 15 effective than physical mail, in terms of response rate.
- 16 Next slide, please.
- 17 In conclusion, this rulemaking will improve
- 18 accuracy, update standards and procedures, improve
- 19 compliance and make implementation nimble.
- We received comments on our 15-day language
- 21 express terms, which stated concerns over our addition over
- 22 the federal test method for air compressors. The proposed
- 23 amendments to the Appliance Efficiency Regulations include
- 24 definitions and test procedures for compressors that are
- 25 currently reflected in the Code of Federal Regulations and

- 1 that are currently in effect.
- 2 Staff would like to emphasize the following
- 3 points. First, the proposed scope in Section 1601 covers
- 4 federally regulated commercial and industrial air
- 5 compressors. Under the definitions in Section 1602 of the
- 6 Appliance Efficiency Regulations, to be considered
- 7 federally-regulated commercial and industrial equipment,
- 8 both a federal test method and a federal standard must
- 9 exist for that appliance type. A federal test method
- 10 exists for compressors. However, there are no federal
- 11 standards for these products. Because of this compressors
- 12 do not meet the criteria to be considered federally
- 13 regulated under the Appliance Efficiency Regulations.
- 14 Therefore, there are no requirements that need to be met
- 15 for this appliance type, because they are not in the scope
- 16 of our regulations.
- 17 Second, staff has proposed language in Section
- 18 1606(a) and 1608(a) that make it explicit that air
- 19 compressors would be exempt from the certification
- 20 requirements.
- 21 Third, if DOE were to adopt federal standards for
- 22 compressors then they would be federally regulated and
- 23 within our scope. However, because proposed language in
- 24 Section 1606(a) states that compressors are exempt from
- 25 certification there would be no obligation for compressor

- 1 certification unless this language is modified in a future
- 2 rulemaking.
- 3 Last, we have another docket open where Energy
- 4 Commission may consider whether to adopt state standards
- 5 for compressors. Docket No. 18-AAER-05 is an appropriate
- 6 place to raise issues related to definitions,
- 7 certifications and efficiency standards for compressors.
- 8 Staff recommends the adoption of this rulemaking.
- 9 The proposed amendments will provide manufacturers and
- 10 other stakeholders with an accurate and complete version of
- 11 Title 20, which will assist in compliance with the various
- 12 appliance efficiency standards that affect them. Next
- 13 slide.
- 14 All right, thank you for your time. We would be
- 15 happy to answer any questions.
- 16 CHAIRMAN WEISENMILLER: Thank you.
- 17 Let's start with public comment. I believe our
- 18 first speaker is from AHAM.
- MR. MESSNER: Good morning, Commissioners. Kevin
- 20 Messner with AHAM. I wanted to first say just thank you.
- 21 These technical updates are really helpful. I've noticed
- 22 our comments are fewer than they were last time, maybe
- 23 someday we won't even submit comments on these technical
- 24 corrections. That would be nice.
- 25 The first issue -- I just wanted to raise two

- 1 issues. One is on the battery chargers. This is not a
- 2 substantive issue and staff has explained it well. There
- 3 is another rulemaking that deals with the BC marking.
- 4 This doesn't have that in it. I understand it, it makes
- 5 sense. The only thing I would ask is maybe in the final
- 6 Statement of Reasons you put the clarification that a BC
- 7 mark is not required on the federal battery chargers. I'm
- 8 nervous that retailers and other might not be quite as --
- 9 in following all the multiple rulemakings that could
- 10 happen, so when they see this one that shows the BC mark is
- 11 on there and then the other rulemaking is lagging behind
- 12 it, just a final Statement of Reason clarifying that might
- 13 be helpful to avoid any confusion.
- 14 The second issue is lights and LEDs. We need to
- 15 figure out a way to deal with lights, LED lights. That
- 16 they don't work well on high temperature situations, so we
- 17 have range hoods. So people want lighting when they're
- 18 cooking. And right now the path we're on is LEDs are going
- 19 to have to be used and in a range hood that's not going to
- 20 work. So there are just technical issues that we have to
- 21 address that it's an issue right now. So we need to find a
- 22 way through that.
- We wanted that to be done through these technical
- 24 corrections. I realize the lighting standards, it's a big
- 25 deal. But we have to figure out a way to exempt the high

- 1 temperature situations or I'm not sure how this all flushes
- 2 out. So really ask for an expedited help on that either
- 3 through enforcement discretion, regulatory guidance, I
- 4 don't know what can be done, because it's a problem right
- 5 now today.
- 6 So I appreciate any help on that. Thank you.
- 7 CHAIRMAN WEISENMILLER: Thank you.
- 8 We have another speaker with AHRI. AHRI, please
- 9 come up.
- MS. PETRILLO-GROH: Good morning. I'm Laura
- 11 Petrillo-Groh in the Air-Conditioning, Heating and
- 12 Refrigeration Institute.
- 13 First of all, we would like to commend staff on
- 14 the way that this cleanup was handled. This is an
- 15 incredibly complex set of regulations to go through and to
- 16 update and to make applicable for California regulations.
- 17 And we have been engaged in the entire process and very
- 18 much appreciate all the outreach and communication that
- 19 we've had with your staff. This was an excellent example
- 20 of an including the public in the rulemaking process.
- I apologize for missing the first part of the
- 22 presentation, but AHRI did have several last-minute
- 23 comments to the 15-day language issue on June 25th. Most
- 24 were editorial, having to do with our change in office and
- 25 changing year for applicable test methods, such as for heat

- 1 pump water heaters.
- 2 And we hope that CEC will consider further
- 3 clarifications to definitions, particularly for water
- 4 heaters. We've pointed out several times that repetitive
- 5 definitions could be unclear in interpreting the document.
- 6 And we would request that additional language be added to
- 7 make clear what the differences are between consumer and
- 8 commercial products, so that it aligns more closely with
- 9 federal regs.
- 10 And lastly, there is another water heater
- 11 question that came up regarding smaller products, storage
- 12 models less than 20 gallons. And at present, there's no
- 13 federal regulation on this. And we made a recommendation
- 14 to update Table F-3 to make more clear that there's no
- 15 minimum for that product and that there cannot be
- 16 translation between the UEF and EF Standards. So I hope
- 17 maybe those got taken into account.
- 18 I was across the hall at another meeting. But
- 19 again, thank you very much for the careful consideration of
- 20 all of our comments and working with us so well.
- 21 CHAIRMAN WEISENMILLER: Okay. Thank you.
- Anyone else in the room with comments?
- 23 (No audible response.)
- 24 CHAIRMAN WEISENMILLER: Then let's go to the
- 25 phone line.

- 1 MS. HWANG: Commissioner, this is Marian Hwang
- 2 with Miles & Stockbridge on behalf of Atlas Copco.
- 3 CHAIRMAN WEISENMILLER: Please, go ahead.
- 4 MS. HWANG: The company would like to comment.
- 5 Thank you. If I may have about three-and-a-half to four
- 6 minutes of your time, Atlas Copco also thanks --
- 7 CHAIRMAN WEISENMILLER: You've got three minutes.
- 8 Go.
- 9 MS. HWANG: Thank you. Then I'll read quickly.
- 10 Atlas Copco also thanks the Commission for this opportunity
- 11 to present three major concerns.
- 12 First, we respectfully urge the Commission to
- 13 delete any requirements applicable to compressors from the
- 14 proposed rules and to a take a holistic approach for
- 15 issuing any future compressor rules, but only after the
- 16 status of all federal standards are clarified and
- 17 finalized.
- 18 Second, the prior view that this proposed rule
- 19 contains a temporary exception for compressors and does not
- 20 require immediate testing, is not legally supported by the
- 21 proposed rule.
- 22 And third, under this rule given the lack of any
- 23 efficiency standard at both the federal or state level, a
- 24 compressor manufacture's failure to comply with the federal
- 25 test method within 12 months, still leaves the compressor

- 1 manufacturers vulnerable to third-party consumer actions,
- 2 unfair trade practice claims and possible other citizen
- 3 claims.
- 4 Now in support of this view that compressors are
- 5 currently accepted, the Commission relies on 1602 and its
- 6 definition of what a federally regulated commercial and
- 7 industrial equipment is, which is defined as equipment for
- 8 which there is a state test and an energy conservation
- 9 standard prescribed by four expressly cited federal energy
- 10 laws.
- 11 The major flaw with this conclusion and the
- 12 definition, is that the compressor testing and efficiency
- 13 standards are not covered under any of these cited federal
- 14 laws, but are rather covered under the Energy Policy and
- 15 Conservation Act of 1975, which is not sited in this
- 16 definition. And thus the Commission's reliance on this
- 17 definition will not support, will not legally support the
- 18 exceptions from the testing of compressors, under your
- 19 rules.
- 20 And most importantly, Section 1603(a) expressly
- 21 provides that compressors within the scope of the rule must
- 22 be tested within 12 months of the effective date, using the
- 23 prescribed federal test. For Atlas Copco, such testing
- 24 would involve hundreds of models. And given the number of
- 25 compressor models that are individualized to meet specific

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- 2 meet the 12 month deadline if all models must be tested.
- 3 Third, the failure of the proposed rules to
- 4 include the use of alternative efficiency demonstration
- 5 methods, in lieu of testing, as otherwise allowed under the
- 6 Federal Regulation of 10 CFR Section 429.63(a)(2) will also
- 7 have a substantial adverse effect on the industry. If AEDM
- 8 is not included the compressor manufacturers will not be
- 9 able to meet the 12-month deadline.
- 10 Thus in summary, the amendments in our view did
- 11 not provide accurate federal requirements, did not provide
- 12 clarity or certainty for the manufacturers of compressors,
- 13 does not reduce manufacturer burdens and costs, but rather
- 14 will result in significant burden and costs to
- 15 manufacturers for compressors, as well as result in
- 16 potential adverse effects to California consumers who's
- 17 access to compressors could be limited.
- 18 Thank you Commissioners, for your consideration
- 19 of our comments.

20

- 21 CHAIRMAN WEISENMILLER: Okay. Thank you.
- 22 Anyone else on the phone?
- 23 (No audible response.)
- 24 CHAIRMAN WEISENMILLER: Then let's start with
- 25 staff. Do you have responses to any of the comments? We

- 1 need you to go to the podium. Thank you.
- MR. BAEZ: Hi, thank you. Regarding the BC
- 3 marking requirement that Kevin brought up, yeah as we have
- 4 communicated earlier we're not including any of the BC
- 5 marking requirement changes in this rulemaking. But yes,
- 6 BC marking requirements are still being modified in another
- 7 separate rulemaking, 18-AAER-02.
- 8 We cannot reflect any of the BC marking
- 9 modifications in this rulemaking, since the other
- 10 rulemaking is currently being reviewed by the Office
- 11 Administrative Law. It is not yet effective. But once the
- 12 other rulemaking 18-AAER becomes effective, we are
- 13 expecting this to be around October 1st, 2018 then the BC
- 14 marking modifications will be shown in our regulations,
- 15 which is why we're not including it in this current
- 16 rulemaking.
- 17 Regarding some of the compressor comments, we
- 18 believe that the existing text does satisfy their concerns
- 19 and does not cause any additional burden. We state in
- 20 several places that certification won't be required for
- 21 compressors and this will be until federal standards are
- 22 adopted for compressors. And in this case we're preempted,
- 23 regardless. Or the other case would be if we were to adopt
- 24 state standards, but that would be done in a current
- 25 rulemaking with the correct timelines and comment periods

- 1 associated with it.
- 2 And regarding the comment regarding AEDMs for
- 3 certification, that's not relevant at this point since no
- 4 certification is required and since compressors are not
- 5 currently included in the scope. Thank you.
- 6 CHAIRMAN WEISENMILLER: Any comment on LEDs in
- 7 range hoods?
- 8 MR. BAEZ: Yeah, we understand their concerns
- 9 regarding the lighting. Making these edits would change
- 10 the underlying efficiency standards in the regulations,
- 11 which are outside of the scope of this current rulemaking.
- 12 We can address these concerns as part of an upcoming
- 13 rulemaking for lighting. That's Docket No. 17-AAER-07.
- 14 But again, making changes to standards would be outside of
- 15 the scope of this current rulemaking, since they would be
- 16 changing the underlying Efficiency Standards.
- 17 CHAIRMAN WEISENMILLER: Excuse me. Another
- 18 question is obviously there were some issues raised by
- 19 AHRI; any response there?
- MR. BAEZ: Yeah, regarding the definition, maybe
- 21 confusion, we believe that the definitions as they are
- 22 listed are distinguishable. We do state that they are
- 23 consumer or commercial or industrial. We don't believe any
- 24 additional changes would be necessary. But we may consider
- 25 in the future to maybe update organization or terminology

- 1 if we do believe that this leads to increased confusion.
- 2 But as they're currently written we believe that the
- 3 definitions are distinguishable.
- 4 CHAIRMAN WEISENMILLER: Okay. So let's
- 5 transition to the Commissioners. Commissioner McAllister?
- 6 COMMISSIONER MCALLISTER: Yeah, so actually I
- 7 want to thank you Carlos and Linda, also. Did you want to
- 8 add something, Linda? Yeah, go ahead.
- 9 MS. BARRERA: Just for the record I just want to
- 10 note that staff did perform a CEQA analysis and the
- 11 resolution in the backup materials reflect that analysis.
- 12 And staff's CEQA finding if that the amendments to Title 20
- 13 Appliance Efficiency Regulations will not have any direct
- 14 or indirect significant effect on the environment. And
- 15 staff will file a Notice of Exemption with the Office of
- 16 Planning and Research to reflect this finding.
- 17 COMMISSIONER MCALLISTER: Great, thanks for that.
- 18 So I appreciate the presentation and all the hard
- 19 work. I've gotten multiple briefings on this during the
- 20 course of it and I agree with whoever said it's definitely
- 21 very detail-oriented. And I doubly appreciate Legal's
- 22 input and Linda's input and her help with all this.
- But I think it is fair to say it is a cleanup, as
- 24 Carlos said at the beginning. And I also appreciate the
- 25 presence of stakeholders, certainly the compressor

- 1 manufacturers and AHRI and AHAM and I don't want to
- 2 minimize those issues. I really believe that the solution
- 3 is in kind of the outreach and the messaging that we help
- 4 with going forward. You know, if there's confusion about
- 5 definitions we can help you get those messages out to your
- 6 members. And certainly, where there's an impression that
- 7 compliance is required or where there's not. You know, we
- 8 certainly need to make that clear with say the compressor
- 9 manufacturers or others who have that incorrect impression.
- 10 So I think the package as it is now is good. And
- 11 in turn given its complexities and given the details of the
- 12 cleanup, changing and developing the messaging to help get
- 13 the information correctly out into the marketplace and
- 14 permeate all of our stakeholder groups, I think is the next
- 15 step, assuming we vote the affirmative here. But I would
- 16 obviously recommend to adopt.
- Okay. I'll move Item 4.
- 18 COMMISSIONER SCOTT: Second.
- 19 CHAIRMAN WEISENMILLER: All those in favor?
- 20 (Ayes.)
- 21 CHAIRMAN WEISENMILLER: This item also passes 4-
- 22 0. Let's go on to Item 5.

24

23

25 (... Skipping remaining items)