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BEFORE THE  
CALIFORNIA ENERGY COMMISSION

In the matter of, )  
 ) Docket No. 17-IEPR-05  
 )  
2017 Integrated Energy Policy )  
Report (2017 IEPR) )

**IEPR COMMISSIONER WORKSHOP ON  
TRANSPORTATION ENERGY SUPPLY TRENDS  
AND ASSESSMENT REPORT**

CALIFORNIA ENERGY COMMISSION  
FIRST FLOOR, ART ROSENFELD HEARING ROOM  
1516 NINTH STREET  
SACRAMENTO, CALIFORNIA

THURSDAY, JULY 6, 2017

11:00 P.M.

Reported By:  
Gigi Lastra

## APPEARANCES

Commissioners

Robert B. Weisenmiller, Chair

Janea A. Scott, Commissioner

CEC Staff Present

Heather Raitt, Integrated Energy Policy Report (IEPR)  
Program Manager

Presenters Present

Ryan Eggers, California Energy Commission

Gordon Schremp, California Energy Commission

Dave Hackett, Stillwater Associates

Adrian Tolson, 20/20 Marine Energy

## INDEX

	Page
Introduction	
Heather Raitt, IEPR Program Manager	4
Opening Comments	
Chair Robert B. Weisenmiller	5
Janea A. Scott, Commissioner	6
Outline of Workshop Topics and Objectives	
Ryan Eggers, California Energy Commission	6
Energy Commission Assessment of Liquid Fuels Market	
Gordon Schremp, California Energy Commission	
Crude Oil Trends	10
California Refinery Operations, Fuel Supply, Retail and Issues	24
Renewable and Alternative Fuels	49
Panel on the Liquid Transportation Fuels Market	
Dave Hackett, Stillwater Associates	
Refinery operations and closures	78
Adrian Tolson, 20/20 Marine Energy	
International Maritime Organization sulfur standards	93
Proposed Transportation Fuel Prices Cases for the 2017 IEPR	
Ryan Eggers, California Energy Commission	117
Public Comment	144
Adjournment	146
Reporter's Certificate	147
Transcriber's Certificate	148

1 P R O C E E D I N G S

2 JULY 6, 2017

1:00 P.M.

3 MS. RAITT: Hi, for folks on WebEx, do we have  
4 Adrian Tolson on?

5 MR. TOLSON: Hi, good morning.

6 MS. RAITT: You're on, great. So, we're just  
7 going to identify what line you're on, if you can just  
8 hold on one moment.

9 Adrian, are you still there? Okay, we're going  
10 to keep unmuting lines.

11 (Pause)

12 MS. RAITT: Okay, Adrian, are you there? We're  
13 just going through and unmuting each line to figure out  
14 which one's yours. Now, are you there?

15 Okay, we'll try again. Adrian, if you're there,  
16 please say something. Are you there?

17 All right, so I think we're ready to go ahead  
18 and get started. So, good afternoon, welcome to today's  
19 IEPR Commissioner Workshop on Transportation Energy  
20 Supply Trends and Assessment.

21 I'm Heather Raitt. I'm the Program Manager for  
22 the IEPR. Quickly, housekeeping items, if there's an  
23 emergency please follow staff to Roosevelt Park, which  
24 is across the street from the Energy Commission.

25 Our meeting is being broadcast over WebEx, so

1 it's being recorded. We'll have a verbal record, an  
2 audio recording posted in about a week and a transcript  
3 posted in about a month.

4 At the end of the day we'll have an opportunity  
5 for public comments and we'll limit that to three  
6 minutes per person.

7 And for WebEx folks, you can raise your hand to  
8 let our WebEx coordinator know that you'd like to make a  
9 comment at the end of the day, and we'll open the lines  
10 then.

11 And for folks, all the materials are available  
12 on our website. And also, for folks in the room,  
13 they're available at the entrance to the hearing room.  
14 And written comments are welcome and due on July 20th.

15 And with that, I'll turn it over to the Chair.

16 CHAIR WEISENMILLER: Good afternoon. I'd like  
17 to thank everyone for their participation today.

18 Obviously, these fuels really drive our economy. I  
19 mean, if you think about the number of cars we have in  
20 California, if you think about the average mileage of  
21 those cars, and then you come up with some incredible  
22 number for the amount of fuel we need.

23 And, you know, that really is critical.  
24 Obviously, trying to transition to zero emission  
25 vehicles, alternate fuels but, you know, this is a

1 critical topic today in terms of really underlying the  
2 California economy.

3           So again, thanks everyone for their  
4 participation and interest.

5           COMMISSIONER SCOTT: Good afternoon and welcome  
6 everybody. I echo the Chair's introductory remarks.  
7 And I will just note again the importance of kind of  
8 looking at the supply trends, which is something we  
9 haven't always done. A lot of times we're looking at  
10 the demand. So, this is a nice look to see what's going  
11 on, on the supply side. So, I'm looking forward to the  
12 workshop, very much.

13           MS. RAITT: Great. So, first is Ryan Eggers,  
14 from the Energy Commission, to provide an overview of  
15 the workshop.

16           MR. EGGERS: Thank you. Good afternoon,  
17 Commissioners. My name is Ryan Eggers. I'm the  
18 Supervisor of the Transportation Fuels Data Unit, and  
19 I'm here to give just a quick primer on why we're here  
20 today, the reasons for this workshop and what questions  
21 we hope to answer by it.

22           So, the Energy Commission has a 25-year history  
23 of publishing refinery production in inventory numbers.  
24 We've also been collecting information on the petroleum  
25 sector for over 35 years via our Petroleum Industry

1 Information Reporting Act, also known as PIIRA.

2           And while staff has been very good at publishing  
3 this information on a regular basis, we haven't always  
4 been good at explaining the information. So, staff has  
5 prepared a report that we do hope to release by the end  
6 of the month that will sort of alleviate this deficiency  
7 and go into explaining a little bit more of what this  
8 information means, and make it more relatable to the  
9 common, or the regular citizen in California.

10           Now, the other reason we're here is historically  
11 transportation fuel analysis has emphasized petroleum  
12 fuel. But California has a very clear policy focus on  
13 diversifying the portfolio fuels offered in the  
14 transportation fleet.

15           And so, as we sort of move into this new,  
16 alternative fuel sort of reality, the need to have  
17 reporting regulations for alternative and renewable  
18 fuels will likely propel a rulemaking in the future.

19           And we are hoping that workshops, like this,  
20 will be able to identify tools, and analysis, and  
21 information that's of high value to both the  
22 Commissioners, and California as a whole, that we can  
23 then part over to the alternative and renewable fuel  
24 sector in order to make our rulemaking process a lot  
25 more smoothly.



1           Now, one item that is of high value that has  
2 been identified in the past, in the petroleum sector, is  
3 our Weekly Fuels Watch. This particular report has been  
4 published every week since 1992 and it shows production  
5 and inventory numbers for California refineries. And  
6 it's very unique in the fact that it is the only State-  
7 specific refinery report that we do know of in the  
8 nation.

9           EIA publishes similar information, but it's  
10 always by PADD district, which is usually formed of  
11 multiple states.

12           This particular report actually goes a little  
13 bit further in the fact that it does have a northern and  
14 southern breakout for inventory and production numbers.  
15 That you can very much see the spot markets in both Los  
16 Angeles and San Francisco trade off this particular  
17 information.

18           Another example would be our Crude by Rail  
19 Import Graph. This particular graphic shows import  
20 totals from by state and total crude oil imported by  
21 rail into California. Also, the area behind is what  
22 happened last year.

23           Another example, we not only publish our own  
24 information, but we often do analysis on other agency  
25 information, in this case, the Energy Information

1 Administration information.

2           Gordon Schremp, our Senior Fuels Analyst, will  
3 go into this a little bit more. But Canadian crude oil  
4 coming into California is a very contentious issue in  
5 the Bay Area right now. And as you can see from this  
6 particular chart, in 2016 Canadian oil coming into  
7 California only formed about 2 percent of the foreign  
8 imported crude into California.

9           Also, as part of this upcoming report we did  
10 additional analysis based on feedback from our Petroleum  
11 Market Advisory Committee. One of the things that they  
12 did ask for was more information on import and export  
13 flows into both Northern California and Southern  
14 California to analyze the 2015 Torrance Refinery  
15 explosion.

16           As part of our upcoming report we did do an  
17 import/export balance that Gordon will also discuss.

18           So, here is our workshop agenda and objective.  
19 Gordon's going to talk through the first three chapters  
20 of our upcoming report, which will discuss crude oil  
21 production in California's transportation fuel supply  
22 network.

23           The third chapter will cover renewables and  
24 alternative fuels.

25           Then we're going to have the panel with Dave

1 Hackett, from Stillwater Associates, discussing new  
2 analysis his company has done on refinery operations and  
3 closures.

4 Then we'll be joined by Adrian Tolson, from  
5 20/20 Marine Energy, which will discuss IMO sulfur  
6 standards for bunker fuel and what the implications for  
7 California refineries are.

8 I will then return and discuss the fourth  
9 chapter in our upcoming report, which will be on the  
10 transportation fuel price cases for the 2017 IEPR.

11 Both the Commissioners got a little bit of a  
12 sneak peak of these at the June 20th workshop, with the  
13 cost-per-mile calculations. This will go into more  
14 detail on how those numbers were actually generated.

15 But overall we do want, in everybody's mind,  
16 both the public and the Commissioners; we would like to  
17 identify what sort of information and assessments that  
18 should be replicated once we start collecting  
19 information on alternative and renewable fuels in a much  
20 more codified manner.

21 If there's any questions?

22 All right, I'd like to pass the podium to Gordon  
23 Schremp.

24 MR. SCHREMP: Good afternoon Chair,  
25 Commissioner, and interested stakeholders in the room

1 and online. Welcome to yet another IEPR workshop, chock  
2 full of interesting information. I'll certainly cover a  
3 lot of information. As Ryan mentioned, we're going to  
4 have a rather lengthy staff report coming out at the end  
5 of the month.

6 This is to take a lot of that information,  
7 distill it down so -- some higher level, but in some  
8 cases a lot of detail.

9 So, I think something to keep in mind that the  
10 IEPR process, as some of you may already know, the  
11 intention is to get a lot of information into the Energy  
12 Commission through our workshop process, comments you  
13 make here or comments you make afterwards, because all  
14 that information is important to the Energy Commission  
15 to sift through and bring up to the surface some of the  
16 more important issues, as new policy and existing  
17 policy's examined for energy.

18 So, think about, as we walk through the  
19 information we're presenting, from the perspective of  
20 are there some things that you think are pretty  
21 important, how come we're not covering them in this  
22 particular area of topics, but should be covered. But  
23 your opportunity is to provide comments to the docket.  
24 So, we encourage those, certainly.

25 So, I'll start off with crude oil. I'll have,

1 actually, four sessions of slides to go through before I  
2 turn it over to our guest panel speakers. And if the  
3 dais has any questions, at any time, please feel free to  
4 interrupt me at any time. And I'll pause at the end of  
5 each section to see if there are any additional  
6 questions.

7           So, crude oil, I'll cover basically California,  
8 U.S., and global. And then, we'll talk about a couple  
9 of key areas of interest that we've been following over  
10 the years, and that's oil exports and crude by rail,  
11 that Ryan already mentioned.

12           So, has crude oil been around for a while? Oh,  
13 certainly, it has. Over 150 years of production here in  
14 California, certainly peaked in 1985 and has been on the  
15 decline pretty much, almost unabated, ever since.

16           And now, in 2016, oil prices stand at where it  
17 was in the Great Depression of 1934.

18           So, if you took all of the crude oil that we've  
19 produced, over 150 years, it's still not quite a year's  
20 worth of production for the planet. So, producing a  
21 long time, yes, but relatively speaking a smaller  
22 portion of oil.

23           So, where does all this oil come from? So, that  
24 chart is the green, the bottom, so right, currently it's  
25 34 percent of all crude oil the refiners in California

1 use. It's declined, of course, with California's  
2 declined. But not to worry, the refiners are able to  
3 substitute for crude oil decline losses in California  
4 and bring it in from elsewhere.

5 Alaska has been just like California its  
6 production, too, declining over time and, as a  
7 consequence, also had to replace Alaska crude oil  
8 sources, which are only 11 percent in California.

9 So now, foreign, of which Ryan showed you one of  
10 those charts, almost 55 percent of our total and that's  
11 expected to go up over time.

12 It makes the final point in this slide, if you  
13 look at the very top part of the stack areas, it was  
14 higher in the early 1990s and actually has declined a  
15 little over time, as some of the refineries in  
16 California have shut down, actually.

17 So, this looks at the foreign and the Alaska  
18 piece as sort of the water-borne crude oil. Basically,  
19 almost all of it comes in over the water. A small  
20 amount of crude by rail is the very top sliver. That  
21 small, little light green area.

22 But this just goes to show the diversity of  
23 crude oil is growing. And in some cases additional  
24 supply is coming online, but it's very diverse. And  
25 that's what the refiners want is the ability to pull and

1 select crude oil that meets qualities that they're  
2 looking for to process in their refinery.

3           So, this diversification is expected to continue  
4 over time. In some cases you'll see something like, for  
5 example Mexican crude was higher at one point but they,  
6 too, have had production losses, so we are seeing less  
7 coming in from Mexico.

8           Ryan already showed you this chart. But I think  
9 one of the takeaways is 45 percent of the totals are  
10 from North and South America. So, whatever is close is  
11 usually what comes to the refining centers because the  
12 economics of transportation are cheaper than bringing it  
13 across the Pacific.

14           So, the U.S., there has been a renaissance of  
15 crude oil production in the United States. That is  
16 because of development of tight oil or shale oil,  
17 extended drilling, multiple drill bores from an existing  
18 pad. Drill efficiency has gone up tremendously.  
19 Hydraulic fracturing has been deployed in a large manner  
20 in many basins in the United States, and in some other  
21 foreign countries.

22           But this exploitation of tight oil formation has  
23 allowed this light oil to significantly increase.

24           And these three lines are three regions or  
25 basins of crude oil production in the United States.

1 And important to note the Permian, or the green one, in  
2 West Texas, is actually the second largest producing  
3 field in the world. Only second to Galbar, in Saudi  
4 Arabia, which is a super, giant field.

5           There was another field in Venezuela, in  
6 production history that was a little bit hotter than  
7 this, but right now this is the number two in the world  
8 and still expected to continue increasing in output.  
9 But no, it won't get past -- I think the Saudi field is  
10 over 5 million barrels a day, so no one's predicting  
11 that.

12           So, you take those basins and there's been a  
13 resurgence or production that almost set the record, set  
14 back in 1970 for crude oil production. EIA is  
15 forecasting that next year 10 million barrels a day  
16 production will be exceeded and the record will be  
17 broken. And that's I think at current prices, with some  
18 moderate price increase.

19           So, where is all the incremental oil coming from  
20 on a state basis? Texas. Those are those two basins  
21 are in Texas Permian and Eagle Ford, so over 2 million  
22 barrels a day from January 2010 to January 2017, a  
23 seven-year period.

24           And North Dakota, another big location. And the  
25 rest of the states, in fact New Mexico and Oklahoma are



1 starting to show significant increases as well.

2 But look at California and Alaska, down. Over  
3 that seven year comparative they're down and they're  
4 down about the same amount. So, the resurgence is not  
5 occurring in California. We do have tight oil formation  
6 in the reserves, so to speak. But they're not as  
7 economically desirable as the other parts of the country  
8 because of the much more complex geology in California.  
9 So, that's why we haven't seen a comparative rebound in  
10 crude oil production in California, because of the  
11 economics.

12 So, with more oil increasing, less imports  
13 needed. And that's the decline from 10 million barrels  
14 a day of imported oil to seven, so a rather significant  
15 decrease.

16 Now, back on the plus side. Only because of the  
17 temporary decline in crude oil production that has now  
18 started back up in the United States, so we expect to  
19 see foreign imports of crude oil into the United States  
20 start to decline once again.

21 Now, the production can only occur if you drill  
22 holes in the ground in those basins and so, that's what  
23 happened. The drill rigs that you see by this red line,  
24 their weekly data, a tremendous increase up to the peak,  
25 and 1,601 deployed, just looking for oil. And a

1 significant drop off with what? The collapse in prices  
2 that Ryan will cover a little bit later today.

3           And so, those decline, prices rebound a little  
4 bit, but the drilling activity picked back up even with  
5 somewhat flat prices. This is because the least cost  
6 producing operators have some of the lowest costs and  
7 are able to operate in a much lower price environment,  
8 to the dismay of OPEC members who thought if the market  
9 was flooded, and they kept the market share that lower  
10 prices would put most of this out of business. That  
11 didn't happen.

12           There are two parts in producing oil from tight  
13 oil formations. You drill the holes into the reserve  
14 and then you're ready to hydraulically fracture those  
15 completed bore holes. And so, that's the second step.  
16 And so, what's been going on is the second step hasn't  
17 yet been completed on a growing number of these wells,  
18 now at a record 5,000.

19           So, this backlog, duck backlog as they call it,  
20 or drilled and uncompleted wells is significant. And  
21 the important point of this is that that allows someone  
22 to go in and hydraulically fracture completed wells  
23 within a couple of days. And as soon as you do that,  
24 production is occurring.

25           So this is sort of, okay, I can open up the taps

1 a little bit more. If prices actually do rebound, I'll  
2 go ahead and do that. So, this is what's been going on  
3 in the oil markets now, with OPEC with a production cut  
4 in February because of this backlog.

5 So, on planet earth where is the oil coming from  
6 over the last eight years? That would be from the  
7 United States. That is the stark contrast to other  
8 areas, such as Iraq, over 2 million barrels a day from  
9 2008 to 2016, and the Saudi Arabia I think is number two  
10 there.

11 So, you take the U.S., it's grand on the next  
12 three largest incremental producers, so rather  
13 significant.

14 Libya, in this slide, 2016 compared to 2008 is  
15 down, and that's really down more as a consequence of  
16 conflict ongoing in Libya preventing it, at least  
17 through 2016 data. But lo and behold, in 2017 Libyan  
18 production, with agreements to warring parties, has  
19 actually gone up to I think near 800,000 barrels a day,  
20 very significant. OPEC's not very pleased with that  
21 because that's putting a damper on their OPEC cuts.

22 So, OPEC is cutting production. Why? They want  
23 to try to rebalance the global glut of oil. So,  
24 anywhere on this busy chart you have two components,  
25 supply in blue, demand, global demand in orange. Where

1 blue is higher than orange that means too much supply.  
2 And so, that's what those numbers are. So, any numbers  
3 that are greater than zero, that's knowns of barrels per  
4 day. And so you saw at the worst 2 million barrels a  
5 day, in the first quarter of 2015, were being added to  
6 global inventories. So, lots of oil going into storage  
7 everywhere, the U.S., Europe, China, and Southeast Asia.  
8 And so that's the glut that OPEC is trying to trim. But  
9 they're going to have to not only get below zero,  
10 they're going to have to go negative and stay that way  
11 for many quarters. So, that has yet to occur.

12 Even the OPEC cuts that they have, which are 1.8  
13 million barrels a day, from an October baseline, are  
14 being held, and this includes Russia as well is  
15 cooperating. And they've decided to actually continue  
16 that through the first quarter of 2018 and will meet in  
17 November to see if they want to do that even longer.  
18 So, this is an ongoing issue.

19 So, as a consequence of lots of oil still, the  
20 glut hasn't really gone away. Oil prices have been kind  
21 of stabilized and dropping lower, and lower, and lower.

22 And I think yesterday the price of oil of Brent,  
23 which is the international benchmark crude, was \$47.79,  
24 and is about the same exact price it was a year ago.

25 So, all that effort by OPEC and what do you

1 have? Prices are still where they are, not rising,  
2 which they want.

3 So, the last couple slides on this topic, I want  
4 to talk about oil exports. Yes, this country had export  
5 restrictions for decades, out of the Arab oil embargo.  
6 And you could export oil to Canada, but you were doing  
7 that because you were bringing a commensurate volume  
8 back. So, it make sort of sense in the logistics.

9 So, you could also export from California, heavy  
10 oil, 25,000 barrels a day, but no one was doing that  
11 because of the economics and the infrastructure,  
12 frankly, weren't there to do that.

13 That all changed January 2016, the restrictions  
14 were lifted and, lo and behold, go to the right of the  
15 dotted vertical line and you see, well, there's a whole  
16 bunch more colors going up compared to the Canadian  
17 ones. That's right. So, exports were over a million  
18 barrels a day in February, at least the data in this  
19 chart and it's the most recent data available. April,  
20 it's still a million barrels a day.

21 There's infrastructure going in in Corpus  
22 Christi, other Gulf Coast locations, to increase the  
23 capacity to export oil. So, shale producers can bring  
24 more online and they now have a growing market for  
25 exporting crude oil. So, there's not a restriction to

1 do that because of that being lifted.

2           The second issue that we've covered extensively,  
3 we had an IEPR process on this to look at crude by rail  
4 as it was increasing dramatically. Lots of concerns  
5 issued by many stakeholders, as Ryan pointed out. So,  
6 that was growing because there was a glut of oil trapped  
7 in these newer producing regions and not enough pipeline  
8 capacity to ship it to the refining customers. All  
9 those pipelines were filled up.

10           And so if you wanted to move it, you either  
11 trucked it, which having it trucked long distance is  
12 very expensive, or you moved it by rail. And so, crude  
13 by rail came about because the producers had to discount  
14 their oil enough to make the more expensive rail tariff  
15 work.

16           Well, pipeline projects continued. Pipeline  
17 projects completed. The pipeline take away capacity  
18 went up and now I don't need to use more expensive rail,  
19 I use less expensive pipeline tariff. And that's why  
20 crude by rail volumes have dropped to their lowest point  
21 in many years, 3.3 percent as to this data point in  
22 March 2017.

23           California is in similar shape. It went up  
24 because the discounts were there, you could bring crude  
25 by rail in and it dropped off when discounts went away.

1 And in 2016, crude by rail represented less than the 0.2  
2 percent of total crude oil supply for California  
3 refiners, a very small percentage.

4 Those are all the slides I have on crude oil.  
5 If you have any questions, I'd be happy to answer them  
6 at this time.

7 COMMISSIONER SCOTT: I have a quick question for  
8 you.

9 MR. SCHREMP: Okay.

10 COMMISSIONER SCOTT: On the global crude supply  
11 imbalance, you mentioned that OPEC is trying -- which is  
12 slide 17 -- was trying to rebalance the global supply of  
13 oil, but that it could take many years in the negative  
14 numbers to do that. Do you have a sense of how long  
15 that time frame could be?

16 MR. SCHREMP: I think it's more of several  
17 quarters.

18 COMMISSIONER SCOTT: Oh, several quarters.

19 MR. SCHREMP: Yeah, several quarters  
20 consecutively. So, part of the issue with a lot of  
21 information in the energy arena is it's like all in your  
22 rearview mirror.

23 COMMISSIONER SCOTT: Right.

24 MR. SCHREMP: It's like this happened in May,  
25 aren't we in July? Gordon, you have first quarter of

1 2017, what, you have old information here? Well, the  
2 data hasn't become available, yet.

3           And so, it takes a lot for verifiable  
4 information to come in and so the industry can look and  
5 go, ah, it's working. And so, there's a bit of a time  
6 lag. So, what the market participants want to see is  
7 negative numbers, and decent negative numbers and  
8 lasting. So, that's one thing they want to see in this  
9 kind of data.

10           They also want to see, month-to-month what's the  
11 inventory of crude oil in the United States, European  
12 countries, Southeast Asia, and are those showing  
13 consistent declines? So then it's, okay, well, that's  
14 working,.

15           And so, it's just those kind of indicators can  
16 get the market participants to think that the prices of  
17 crude oil will rebound and have upward pressure and can  
18 start in their purchasing decisions for future  
19 contracts, we'll buy in that manner.

20           So, it takes usually a couple of months of  
21 sustained data to get most of the market momentum going  
22 to demonstrate that, but it hasn't happened, yet.

23           So, I think what we're seeing first, because the  
24 inventory data certainly is more near term, and we are  
25 seeing a decline in the U.S. and some of the other



1 countries, and other people are talking about the glut  
2 of refined product inventory. So what that means is,  
3 well, I don't have to produce as much gasoline for the  
4 summer because I have so much more inventory. So, that  
5 could be another inventory that I won't demand as much  
6 crude oil.

7 So, there is different statistics that people  
8 look at, but it does take some months for the data to  
9 come through.

10 But yeah, I would say multiple quarters of the  
11 demonstration of yes, it's working, and the glut's going  
12 down. But once again, the shale industry can respond to  
13 prices rising and go ahead and start completing more of  
14 those uncompleted wells.

15 COMMISSIONER SCOTT: Thanks.

16 MR. SCHREMP: Sure.

17 Thank you, Heather. I'll now transition to a  
18 discussion of sort of where is the fuel coming from,  
19 what is that fuel consumption numbers and trends look  
20 like, and close it out with talking about the final step  
21 that we're all familiar with, and that's retail sales  
22 and operations.

23 So, a little perspective, I showed you the  
24 historical crude oil prices slide. So, we'll do that  
25 with refining, as well. Refining goes back as far as

1 crude oil production, certainly.

2           And this is one of the more sophisticated  
3 refineries, one of the early ones, 1877. It doesn't  
4 look like much compared to today and very small.

5           And then if you look at, well, what's happened  
6 to refining in California, specifically, or say a longer  
7 period of time? So, looking at 1982, some of the  
8 earliest PIIRA data collected by the California Energy  
9 Commission, 40 operating refineries, 2.6 billion barrels  
10 a day processing capacity, but they only operated at 62  
11 percent utilization. Not full throttle. And they were  
12 making almost a million barrels a day of gasoline, and  
13 you see a quarter million of distillates, and 184.

14           So, look at the 2016 data and you see, oh, only  
15 15 operating refineries, a lot smaller crude oil  
16 processing capacity, much higher utilization and  
17 producing even more fuel than they did with, you know,  
18 the 62 percent fewer facilities.

19           So, this just tells you the remaining facilities  
20 are larger, you know, economies of scale, and they are  
21 more sophisticating. Additional types of process  
22 equipment has been added to allow refiners to take some,  
23 you know, less economic material, like residual fuel  
24 oil, and cook it even more in something like a coker,  
25 and producing even more gasoline and diesel.

1           So, a lot has changed; so fewer facilities, but  
2 more production and higher utilization rates. So, these  
3 generic refinery, very simplistic, and as Dave Hackett  
4 has pointed out, Gordon, where are the units that  
5 produce gasoline? Well, I guess you see them now  
6 (indiscernible) -- yeah, yeah, yeah. Yeah, details, I  
7 understand that. Thank you, Dave.

8           This is intended to show that refiners depend on  
9 a lot of outside utilities. They need water. They need  
10 hydrogen. They need acid. There's all kinds of things  
11 they depend on and so, all of that is necessary for  
12 refiners to continue operation.

13           And, of course, storage capacity is finite. And  
14 what do I mean by that is you can't just keep producing  
15 and putting into storage if you have a problem, say, in  
16 the pipeline distribution system because you run out of  
17 space. So, that's just an example.

18           So, this is sort of the nerve center, they're  
19 operating all the time. Like I said, there's 15  
20 producing, operating now, and 13 of them produce  
21 California spec fuels, gasoline, and diesel.

22           The crude oil that you saw earlier, this just  
23 breaks out the exact numbers and shows you that rail  
24 truck is very, very small, 3,000 barrels a day, compared  
25 to these other sources.

1           So, where are they? Well, if they're receiving  
2 a lot of crude oil by water, they want to be close to  
3 the water. And so, certainly, in Northern California  
4 they are, they're located right next to the water. They  
5 all have marine terminals and that allows them to import  
6 a significant amount of crude oil, about two-thirds over  
7 the water.

8           Southern California, a little bit different.  
9 You see the numbers are located inland, further away.  
10 That's because there were many oil production fields  
11 further inland and they were pretty close to those back  
12 in the day, as they say. But they all have connectivity  
13 to the water. And so, they can get that.

14           But the important distinction is that these  
15 companies do not own and operate their marine terminals  
16 like they do in Northern California. And that's the  
17 Cities of Los Angeles and Long Beach do and so, they're  
18 at least -- you know, they're the landlords. And so,  
19 we've seen over time some pressure can be brought to  
20 bear by those cities on those lease holders at times, to  
21 try to pressure them to either get out early, or get out  
22 when their lease runs out.

23           So, that's certainly an issue that's  
24 periodically come up before the Energy Commission as  
25 something that could create problems for bringing enough

1 oil to operate the refineries. But in this day and age,  
2 now, actually bringing enough renewable components to  
3 help with like the Low Carbon Fuel Standard, like  
4 bringing in Brazilian ethanol, bringing in renewable  
5 diesel from Singapore, and biodiesel from Southeast  
6 Asia.

7           So, the refineries produce more than gasoline  
8 and diesel, but they're gasoline-producing machines  
9 because they produce what their clients want. That's  
10 the local demand. So, gasoline is about four times the  
11 amount of demand as diesel fuel, but you're seeing  
12 almost a double the gasoline, or half of the pie is  
13 gasoline, and a quarter is diesel, and almost that is  
14 jet fuel. But there is a significant portion of other  
15 parts of pieces coming out.

16           Asphalt and road oil is very small, but very  
17 important. And some other things, like distilled gas,  
18 is something that when you cook the crude oil it's a  
19 higher carbon gas form that you can burn. And so, it's  
20 used as a fuel to supplement natural gas being purchased  
21 by the refiners to create process steam, as well as  
22 hydrogen.

23           So, we use a lot of gasoline, over 15 and a half  
24 billion gallons in 2016. And you see that the chart is  
25 composed of two pieces, the gasoline or blue part, and

1 the green or ethanol part. The total, combined, was at  
2 a peak decline of about 7 percent and has now gone back  
3 up. Sorry, 9 percent and has recovered about a 7  
4 percent increase. So, that's the rebound of gasoline  
5 demand because the economy recovered from the Great  
6 Recession. The population has continued to grow.

7           So, ethanol use has gone up significantly, about  
8 4 percent of the gallon of gasoline contained ethanol,  
9 and now it's about 10 percent. So, that's gone up  
10 because of the Renewable Fuel Standard, primarily in the  
11 United States and in California.

12           Diesel, a somewhat similar pattern, it peaked,  
13 it declined with the recession, the goods movement went  
14 down, but now recovery has occurred. Not all the way  
15 yet, still short, just like that of gasoline. Not quite  
16 an all-time record. But you're seeing a more  
17 significant push for renewable fuels and this is much  
18 more of a direct impact because of the Low Carbon Fuel  
19 Standard, rather than the Renewable Fuel Standard, or a  
20 Federal program because you want to use renewable  
21 diesel, and specific types of biodiesel that have lower  
22 carbon intensity. And I'll talk about that in just a  
23 little bit.

24           Commercial jet fuel, a similar pattern, down  
25 with the recession and now back up with economic

1 recovery, but it has actually recovered more than the  
2 other fuels. In fact, it has gone to a record level.  
3 And anybody who has flown a plane could probably attest  
4 to, yeah, the airports are pretty busy and the planes  
5 are pretty crowded. So, this is expected to continue  
6 rising.

7           So, there are other types of transportation  
8 fuels, certainly, and we're calling this the gaseous  
9 fuel consumption, liquefied petroleum gas, propane, LPG,  
10 LNG is liquefied nature gas, CNG, compressed natural  
11 gas, and hydrogen. So, you see basically all, expect  
12 for propane at the very end, I don't know what's going  
13 on, we're calling this preliminary number something  
14 strange in the propane data, but we'll hope to have that  
15 cleared up by the time the report comes out.

16           But the others are rising and especially when  
17 you look at hydrogen. On the far right, a very modest  
18 amount in 2003 and then up to its record amount in  
19 California so far, in 2016, and that's expected to rise.  
20 There's lots of investment going on. The Commission is  
21 a large part of infrastructure development for hydrogen.  
22 There are more original engine manufacturers coming out  
23 with hydrogen vehicles. So, this is something that's  
24 expected to continue rising.

25           COMMISSIONER SCOTT: Now, a quick question on

1 that. So, on the hydrogen piece, is that all going into  
2 kind of the passenger car sector or is some of that  
3 going into other light duty vehicles, like forklifts,  
4 and things like that?

5 MR. SCHREMP: I think there is some going  
6 into -- there is some transit using hydrogen, and there  
7 is some other non-light duty, but I don't have the exact  
8 breakdown. But we can certainly, you know, make sure we  
9 address that.

10 COMMISSIONER SCOTT: I just wondered, thanks.

11 MR. SCHREMP: Yeah. So, the importance of  
12 natural gas is bifurcated. It's not just oh, yeah, it's  
13 natural gas, natural gas is good and we'll see more of  
14 it. Well, it's not necessarily so in transportation.

15 In the Low Carbon Fuel Standard, the carbon  
16 intensity of traditional natural gas coming out of the  
17 ground has a much higher carbon intensity compared to  
18 biomethane. Capturing methane sources, so either being  
19 burned or going to the atmosphere, it's a greenhouse gas  
20 that is much more of a global climate changes, I know,  
21 17 plus times greater.

22 So, biomethane is something that is captured in  
23 more and more projects, and being consumed as a  
24 transportation fuel. So, this is generating, actually,  
25 significant credits and the credits are growing. And



1 so, over time we expect to see more of that.

2           And if you look at the top part, the very far  
3 right-hand bar is for all of 2016, and you're seeing  
4 renewable diesel was a significant chunk of total  
5 credits, so a very important fuel for the Low Carbon  
6 Fuel Standard and biodiesel.

7           So, those two, together, if you just sort of  
8 look at that, that's a significant percentage yet is  
9 only 16 percent of the diesel fuel volume which is, you  
10 know, 4 percent of gasoline diesel. It's a very small  
11 amount of total volume, very large amount of carbon  
12 credits. And so, we expect that to continue moving  
13 forward.

14           So, electricity, everyone's heard about Tesla,  
15 more makes and models. Tesla has another version coming  
16 out I think next month. And so that is driving demand  
17 growth in electricity in the light duty.

18           As Commissioner Scott mentioned, you know, what  
19 portion is light in hydrogen? Well, in the electricity  
20 that portion is green and that's the one that's growing.  
21 Not the others. Rail transit, you know, you're sure  
22 your rail is fixed and the Bay Area Rapid Transit isn't  
23 expanding, really, and so that really isn't changing.  
24 And so, it's really the light duty, and that's plug-in  
25 hybrid electrics and it's full battery-electric vehicles

1 being charged in the public, of which the Commission is  
2 helping support a lot of that expansion capability. As  
3 well as in the home, people in their home or whether  
4 they live, an apartment complex, have charging when  
5 they're asleep. So, that's expected to continue  
6 growing.

7           Certainly as electric vehicles, more of them are  
8 purchased by consumers and more of them become  
9 available, as well as, potentially, in heavy duty  
10 application and medium duty.

11           So, we'll talk about sort of all these fuels,  
12 now how do they get to where they need to go? So, this  
13 map is looking at the Western States. Ryan mentioned  
14 earlier EIA looks at regions of the country, so this is  
15 PADD 5, or Petroleum Administration Defense District 5.  
16 It includes California in this.

17           But the takeaway is this region is isolated. We  
18 get a little bit coming out of West Texas in the bottom  
19 there, into Arizona, and a little bit coming out of  
20 Utah. But, really, self-sufficient, we produce as much  
21 as we sort of consume, some foreign stuff comes in, some  
22 foreign stuff goes out. But it's sort of an isolated  
23 region in and of itself.

24           And so, California in particular, a balanced  
25 market, produce as much as we can consume, normally.

1 So, when we have an upset, what happens? Well, we'll  
2 bring more in.

3 But if you go back to the other slide it's like,  
4 well, what pipelines are going to -- there aren't any.  
5 Well, so, if you're not going to bring it in by  
6 pipeline, then you're going to have to bring it in by  
7 marine vessel. So, that's weeks away, weeks to months  
8 away.

9 And so that's why, when we do have significant  
10 unplanned outages, like the exposure of the ESP at the  
11 Torrance Refinery, in 2015, there can be a delay to get  
12 resupply and we can see a significant price increase,  
13 and that's what happens.

14 But that's markedly different than other  
15 regions. The bottom part of the U.S., the Gulf Coast  
16 States are PADD 3, they're huge net exporting. What do  
17 I mean by that? They produce 7.5 million barrels a day;  
18 they exported two-thirds of that. It went away.

19 So, you can imagine, if they have a refinery  
20 problem the market goes, yeah, whatever. If they have a  
21 hurricane that shuts the refineries down temporarily, no  
22 damage, the pipelines feeding, where all of that goes,  
23 they can have a problem and they have had a problem in  
24 the past. And so, but for that region, a tremendous net  
25 exporter.

1           On the opposite side of that net importing  
2 region, the East Coast, all the way down to Florida,  
3 Florida no refineries, all imported. Mostly by marine,  
4 a little bit of trucking comes in there. And so, when  
5 something happens to a refinery in those places the  
6 market goes, yeah, whatever, no big deal, bring in a  
7 couple more ships. There's a huge infrastructure for  
8 importation of both finished, refined products, as well  
9 as ingredients to create gasoline. And so, there's lots  
10 of different players, lots of different storage tanks  
11 and import facilities.

12           So, I'm going to look at California in two  
13 pieces, Northern California and Southern, and they're  
14 separate. They're not connected. You see this map of  
15 the Kinder Morgan system, the Northern System that goes  
16 down to Bakersfield, there's no pipeline going down to  
17 Southern California, there's no pipeline coming from  
18 Southern California. So, we can't resupply each other  
19 that way. So, these two systems are sort of separate  
20 from one another.

21           So, Kinder Morgan is a common carrier company.  
22 they don't own any refined products, they just provide  
23 logistics. There are other companies that do own  
24 refined products, and they do have some of their own  
25 proprietary systems. Chevron is probably the biggest

1 one that has more of their own pipeline systems they  
2 control compared to the other refining companies.

3 But they'll have other, smaller segments that  
4 may go to their own dedicated distribution terminal,  
5 attached to their refinery, things of that nature.

6 So, Ryan and his team put together, which I  
7 think are some really good information that, you know,  
8 we haven't shown before or developed. I know there's a  
9 lot of stuff here, so I'll just spend a couple minutes  
10 on it.

11 The red line is zero. So, anything above the  
12 red line is a type of import that's come in. And so, it  
13 has color coding, so the green is what we call  
14 intrastate and that's coming from another state.

15 Well, Oregon has no refineries so it's coming  
16 from Washington. So, that's the volume of gasoline only  
17 coming down, and you see that's pretty steady. Maybe it  
18 went down a little bit.

19 And then you'll see some south to north  
20 transfer, sort of the candy cane striped. And you see,  
21 on occasion, some of that comes from Southern  
22 California. So, what is that? I had a refinery problem  
23 in Northern California, help me, help me, send some  
24 supply, if you have some extra send. That's what  
25 happens. So, it's infrequent at best.

1           And four, in the blue, coming in very  
2 infrequent. Why? Because Northern California's  
3 typically long on gasoline, produce more than we need  
4 locally, and so foreign imports aren't really  
5 competitive coming into this market. Not necessary.

6           So, what's been changing, if you look at the  
7 trend, the purpose on the bottom, where we look at all  
8 of the exports, that's been growing, and so those are  
9 foreign exports. And this is a phenomenon that's  
10 occurring for all of the United States. Exports of  
11 gasoline, diesel, jet fuel went to record numbers in  
12 2016, for the U.S. as a whole, and the West Coast. So,  
13 this is expected to continue rising.

14           Some of the other exports, the pink color was an  
15 interstate export. So, where was that going? That was  
16 basically going to Oregon. Well, is Oregon using a lot  
17 less fuel, gasoline? No, they're still using lots of  
18 gasoline, but it's being supplied from Washington, a  
19 more economic source of supply into the Portland market,  
20 and bringing it into that pipeline system. So, that's  
21 been going away.

22           And then you see north to south transfers, we  
23 sent a lot of gasoline south because, like I said, we  
24 produce more than we need and Southern California  
25 doesn't produce as much as it needs. And so, this is a

1 normal transfer that occurs. And the bottom line, the  
2 brown, is what goes in pipeline to Reno. And as you can  
3 tell, the thickness of that line is pretty steady  
4 because of the demand up there and the capacity to  
5 pipeline.

6 So, those are all the elements. But as you can  
7 see, it looks like exports on the bottom have gotten  
8 squeezed down a little bit more, and imports a little  
9 bit, so we're getting closer and closer, almost to a  
10 sort of a zero balance inflow and outflow.

11 So, for infrastructure analysis purposes, this  
12 means that the existing plumbing is not being used as  
13 much, so there's a little bit more room to bring stuff  
14 in or export stuff out.

15 Diesel fuel is a little bit different animal.  
16 You see, wow, there's hardly anything above the red  
17 line. That means we're hardly importing anything. We  
18 don't need to because we're even more, in Northern  
19 California, long on diesel, than we are gasoline.

20 And the purple is very large, the large part is  
21 foreign export diesel, and that's going down to Mexico,  
22 Central America, and South America, to Chile.

23 And the brown you see is similar in size to what  
24 was going to, for gasoline, to Reno. So, we're seeing a  
25 little bit more, you know, that's going out and nothing

1 changing much expect when we have refinery problems.

2           The foreign import, the blue on the top, or the  
3 candy cane, again, if it's from Southern California, so  
4 usually tied to refinery problems.

5           So, we'll shift gears and look at the southern  
6 part of the State. So, on the left-hand side of this  
7 graphic you'll see a red line, down by the Salton Sea,  
8 and it goes all the way into Arizona. And you see some  
9 light green lines going into Las Vegas.

10           Well, Kinder Morgan operates all of that, even  
11 though the light green is called Calumet. And we supply  
12 about 85 percent of Nevada and about, you know, 45  
13 percent of Arizona fuels because they're getting fuel  
14 from -- some from New Mexico, but mainly from West  
15 Texas.

16           And why Nevada isn't a hundred percent is  
17 because there's a new player into that market. And it's  
18 the new pipeline system from the refineries in Utah and  
19 it goes all the way down to North Vegas. And so, that's  
20 been in operation for four or five years, now, and it  
21 does have a larger capacity. It's not operated at that  
22 level, but it can be expanded to that capacity. But you  
23 need supply to stick into that pipeline in Utah, and  
24 there are times of the year where the Utah refineries  
25 don't have that kind of spare production capacity.



1           There are some capacity expansion projects  
2 underway at Utah refineries, and they usually have  
3 plenty of additional gasoline to send. When? The  
4 wintertime when we really don't need it as much because  
5 our demand is down and California refineries can produce  
6 more.

7           So, gasoline flows, the size above the red line  
8 and below the red line, and on those, the peaks are much  
9 bigger. So, there's a little bit more of variability.  
10 But the same phenomenon, it's all narrowing down a bit  
11 more.

12           But you can see, just one quick takeaway, look  
13 at below the red line, that dark brown, the pipeline  
14 exports, huge. They're just absolutely huge. That's  
15 what this system is supplying. It goes into Arizona and  
16 New Mexico. And we did have some foreign exports of  
17 gasoline but, really, that's coming out of Northern  
18 California. Why? Southern California is short. So,  
19 you're not going to send out and get more back in.

20           And you do see those little candy cane exports,  
21 those are the red things below the red line. And we do  
22 start to see some foreign imports coming in. And most  
23 recently, in the 2015 data, that's because of the  
24 ExxonMobil explosion. We needed lots of additional  
25 gasoline, from lots of different places, and a lot of

1 that was foreign source gasoline.

2 So, once again coming closer together, and now  
3 the market is sort of in a net export mode when you  
4 include pipelines, a significant one over the last  
5 several months.

6 Diesel fuel similar, but once again the pipeline  
7 exports are a huge part of total exports. That's the  
8 market that's being served. There are three times the  
9 Northern California volumes for diesel fuel.

10 And very little imports coming in foreign, the  
11 blue lines, and very little foreign exports going out  
12 for diesel fuel, as well. So, this is really domestic.

13 So, any questions on any of those before I  
14 finish up with some retail?

15 COMMISSIONER SCOTT: No, excellent explanations.

16 MR. SCHREMP: Okay. So, I have some -- you  
17 know, at your next social gathering, family gathering,  
18 some fun facts here, just like some historical  
19 perspective is useful.

20 So, the first fueling station, I mean gasoline's  
21 been around for longer than that, but you had to go pick  
22 it up in small cans. And so, 1905 or 1907, there's some  
23 dispute of when the first serve filling station is. But  
24 in 1908, 300,000 vehicles nationwide, but the first  
25 drive-in, they go there and drive, and they stop, that

1 wasn't until 1913. In Pennsylvania they had, yes,  
2 roadmaps, and we all know what those are. And the first  
3 credit cards were pre-depression, you know, 1924, and  
4 then the first convenience store. So, Southland Ice  
5 Company, they had ice and so they were keeping other  
6 things fresh, vegetables, milk. And so, they said, hey,  
7 yeah, you can buy some of that, too. So, they did. And  
8 so, they stated doing more of that. And they go, well,  
9 if we're going to have more than a couple of stores we  
10 have to have a name besides the Southland Ice Company.  
11 So, they go, yeah, okay when do we open? Oh, we open at  
12 7:00 a.m. When do you close? 11:00 p.m. Oh, we'll  
13 call ourselves 7-11. And that's 7-11, that's where 7-11  
14 came from, 1927, Dallas, Texas.

15 First self-serve, I mean there was always an  
16 attendant, but that wasn't until 1947 where you can go  
17 in and actually operate your pump. But even when you  
18 did that, there was still an attendant that came out and  
19 reset it to zero it back out for the next customer.

20 So, that wasn't until 1964 where you could go in  
21 and that didn't have to be done anymore. You picked up  
22 your fuel, no one needed to be around and so that was in  
23 Colorado.

24 And then, not until 1986, believe it or not, is  
25 when you could first take your credit card, stick in the

1 dispenser and pay, and not go inside to pay and most of  
2 you didn't want to, and left. You couldn't do that  
3 before then. And it was only a couple of percent in  
4 that year, but now it's everywhere.

5 I think I told my wife that and she goes, 1986,  
6 are you sure? And I go, yeah, I'm pretty sure. But  
7 it's ubiquitous, it's everywhere. And so, that  
8 technology allows very convenience to customers.

9 COMMISSIONER SCOTT: Yeah, we're going to be all  
10 the rage at the next social gathering.

11 MR. SCHREMP: Exactly. So, convenience stores  
12 and you go, Gordon, why do you have convenience stores  
13 in here? Well, they sell 80 percent of the fuel in the  
14 United States, so they're a significant store. And if  
15 you build a place that dispenses fuel today, you'll just  
16 do that and you're going to have a convenience store  
17 attached to it. That's where you make, actually, most  
18 of your profits. Pre-tax profits is at the non-fuel  
19 sales. We'll talk about that in just a minute here.

20 So, there's a lot of them, but the takeaway here  
21 is that 59 percent sole owner. One person owns just one  
22 store and that's all I have, I don't have a whole chain,  
23 I'm just me and one store. So, that's quite different.

24 You know, the vertically integrated companies  
25 owning and operating their store .25 percent. So,

1 that's become very, very small.

2           You see the flag stations, Chevron stations,  
3 everywhere. Well, they're not all owned and operated,  
4 they're leased. They're leases. They're like the  
5 franchisees at KFC, McDonald's, but they don't own and  
6 operate.

7           So, pre-tax profits have things that have been  
8 good recently. Right, things have been record good  
9 recently for convenience store operators. Pre-tax  
10 profits have jumped 42 percent in the last three years  
11 of data, a significant climb from sort of some of the  
12 doldrums and the low points, especially after the  
13 recession. So, this type of business activity is  
14 becoming more profitable.

15           And they have revenue from two primary sources.  
16 I sell fuel, gas and diesel, and I sell things inside  
17 the store.

18           And so the red are the revenue from inside the  
19 store, the blue is the fuel. So, you're looking at that  
20 and you go, wow, most of the revenue is from selling  
21 fuel. That's right, but not most of the profit. Most  
22 of the pre-tax profit are the red numbers.

23           And so, the blue line is what percent of total  
24 pre-tax profits they're coming from, fuel sales, now  
25 it's 40 percent. I mean at the low point it was like 27

1 percent, back there in 2010. So, that's been rising,  
2 the amount of fuel, so they're able to command a higher  
3 margin, sustained margin on fuel. And so, the  
4 profitability of selling fuel has actually increased  
5 significantly, which is interesting why that is. I  
6 mean, I think Dave Hackett has a theory about that he  
7 might want to share, but it's something we're going to  
8 be looking more into.

9           So, Ryan's group does an amazing job. There's  
10 an annual survey of every single retail station in  
11 California. And so, they do their level best to get  
12 people to fill that in. It's a mandatory requirement  
13 but, you know, some people if they go out of business,  
14 new ones come in. People, you know, they don't know we  
15 exist, we don't know that their station exists. But I  
16 think this year is a record percentage of compliance, if  
17 I'm not mistaken, from what Ryan told me.

18           And, we've gone to a fully automated or, excuse  
19 me, a web-based data submittal system. So, the  
20 customers can -- the reporting entities can go online  
21 and report directly. So, that's been a great  
22 achievement that the office has done to be able to do  
23 that.

24           So, we get a lot of data from the survey. The  
25 number of underground storage tanks, different kinds of

1 fuel they sell, what type of -- if they're a convenience  
2 store or truck stop. And so, it's a wealth of  
3 information and we use this in a lot of different ways.  
4 And the 2016 data should be available soon.

5 But one of the ways we're using this is looking  
6 at a through put at certain locations. And we're  
7 looking at this as part of our emergency fuel planning  
8 activity to see where maybe some locations would be  
9 ideal to help first responders, you know, source fuel  
10 after a catastrophic earthquake.

11 So, the data is broken down, and you can break  
12 it down by county and L.A., the biggest population, of  
13 course, the greatest fuel sales. There are two colors  
14 here, there's a dark color and a lighter color. That  
15 just is the projected total amount of fuel we think is  
16 sold there because we don't have 100 percent compliance,  
17 yet, of all the respondents. So, we're sort of  
18 projecting the rest. But the lion's share is there.

19 And this is what they sell per month by  
20 location. And so, once again, if you're in an urban  
21 area you're very busy, more fuel sales. Duh. If you're  
22 rural, hardly anyone comes in there, less. And so, we  
23 see that in the data. The average is about 133,000  
24 gallons per month, per location.

25 Diesel fuel, it's a lot less, it's one quarter.

1 And besides, diesel is sort of two parts. There's  
2 retail sales that are taxable and then there are  
3 nontaxable diesel sales which are about, you know, one  
4 quarter to 28 percent of total sales that really won't  
5 be captured in this data.

6 But what's different here is look at the  
7 counties that are total, and they're some non-urban  
8 counties. And that's because this is agricultural  
9 activity diesel. And especially if you look at specific  
10 sales for location, Tehama County, Merced, Madera, San  
11 Joaquin, these are all big AG counties. They have much  
12 higher sales per individual location compared to the  
13 urban areas, so it's the opposite.

14 So, back to hypermarts, hypermarketers or  
15 hypermarts are, you know, we all know Costco, Sam's  
16 Club, Safeway, and in the United States there are a  
17 growing number of them, and here's sort of the  
18 breakdown.

19 And what's important to know is that in the  
20 United States these locations sell twice the volume of  
21 fuel for a typical service station in the U.S.

22 In California it's much higher. It's almost  
23 five and a half times more fuel is sold by a typical  
24 hypermarts store compared to the other stations. And  
25 so, this takes each of the counties and this takes the



1 averages of all the hypermarts, the light purple, and  
2 looks at the dark purple, the average of all the other  
3 stores. And you see a tremendous difference in monthly  
4 sales.

5           And so, once again we look at this as a reason  
6 to say, oh, well if there's a big earthquake, for  
7 example in the Greater San Francisco Bay Area, these  
8 locations will have larger underground storage tanks,  
9 more fuel trapped underground that could be used by  
10 first responders in the area. And so, that's one of the  
11 areas that we're looking at to make progress, to see if  
12 arrangements can be made that that fuel can be available  
13 for first responders after a catastrophic earthquake, as  
14 an example.

15           The final slide here is just, you know, we all  
16 know we spend a lot for fuel. But actually, we think we  
17 do, but relatively speaking as a percent of income it is  
18 a smaller amount, and it's actually been declining. But  
19 it's been declining why? Because crude oil prices have  
20 been falling and staying relatively pretty low.

21           So, that's my last slide in this section, any  
22 questions? So, some more things you can look at, at  
23 your leisure. And, yes, tell me if you find a service  
24 station that has three gentlemen standing there, ready  
25 to wash your window and check your tire pressure

1 anymore. No, you don't.

2           Okay, well, now that I'm on that, the bottom  
3 right-hand corner you see horses pulling a wagon.  
4 That's a tank wagon. So, fuel delivered to service  
5 stations in their contract is what kind of a wholesale  
6 transaction? It's called a dealer tank wagon  
7 transaction, a delivered, and there is a tank wagon.  
8 They don't use those anymore.

9           Okay, renewable and alternative fuels. We  
10 collect a lot of information on this, including from  
11 ethanol and biodiesel producers, and renewable fuel  
12 producers, like refiners. There's also lots of pricing  
13 and consumption data.

14           So, I'll cover the basic of ethanol, biodiesel,  
15 and then talk about some other emerging fuels, besides  
16 those.

17           So, lots of ethanol is produced in the United  
18 States, and for a couple of different reasons. A record  
19 amount, actually last year, 15.3 billion gallons, so  
20 that's rather significant, and it's been growing for two  
21 reasons. One is methyl tertiary butyl ether was used in  
22 gasoline, high octane, pretty good blending component.

23           However, concerns about contamination of  
24 groundwater resulted ultimately in that being phased  
25 out, initially in states like California, then the rest

1 of the country.

2           So, they needed something to replace the MTBE  
3 that had octane and meet the oxygen requirement in  
4 gasoline. And then the Renewable Fuel Standard came in  
5 and said you had to have oxygen, you had to have more of  
6 it. And so, ethanol was what was needed.

7           And now, more recently, in the Renewable Fuel  
8 Standard Part 2, more ethanol and so, that's what's  
9 driven all of this up significantly from the mid-2000s.

10           And so, no surprise, California will of course  
11 follow that pattern.

12           And you see the big jump up in 2003 and that's  
13 when 60 percent of the market phased out MTBE that year,  
14 voluntarily a year early. And then, in 2004 the rest  
15 was phased out. And it stayed at that lower level and  
16 then jumped again.

17           And you go, well, what was going on there?  
18 Well, that's because the maximum amount containing  
19 gasoline was lifted to 10 percent and that's in response  
20 to the Renewable Fuel Standard in the United States, and  
21 in California.

22           So, basically, Kinder Morgan, which we were  
23 talking about in a previous session, said in their  
24 system, well, all right, we're going to -- the new  
25 standard for delivering gasoline to our system is the

1 type of gasoline you're going to blend with 10 percent  
2 ethanol, and the entire system became that way  
3 overnight.

4 So, the red line is the apparent demand for  
5 ethanol and the production is all the gray lines. And  
6 then you see some things like net imports, the blue line  
7 on the bottom, which are more and more negative.

8 So, a record level was set, certainly, back in  
9 August of 2016, but it has dropped off a little bit  
10 since. But it's been bouncing around at this sort of  
11 level, not changing a lot, and that's because the  
12 concentration is limited to 10 percent. That's the 10  
13 percent blend wall.

14 Imports are spotty. It depends on the economic  
15 and the need. But most recently all that's really  
16 coming in, and in a small amount, is from Brazil.  
17 Brazil sugar cane ethanol has some of the lowest carbon  
18 intensity of other types of ethanol and so that's more  
19 desirable in California and in Oregon.

20 This chart, the exports are the yellow line, the  
21 green bars are imports so, clearly, we're a huge net  
22 exporter of ethanol. And the industry is almost at a  
23 record in 2016, you know, 65,000 barrels a day. And  
24 that's expected to continue, very cheap prices here in  
25 the United States for ethanol relative to foreign

1 markets, including that of Brazil.

2           So, here is the concentration in gasoline, the  
3 10 percent blend wall is the dotted red line. And you  
4 really don't go above that because you really can't sell  
5 gasoline about 10 percent at normal retail locations.  
6 There are more pumps that are E-15, in those states that  
7 allow E-15. But E-15 sales are seasonable. It doesn't  
8 happen during the summer months because of the  
9 evaporative emission controls. That's something that  
10 the E-15 purveyors would like to get changed.

11           And no, there is no E-15 sold in California.  
12 Why? You would need to modify California's reformulated  
13 gasoline specifications to allow E-15 sales. They'd  
14 have to do analysis, figure out what the relationship is  
15 between higher ethanol concentration and emissions, and  
16 develop new reformulated gasoline standards. So, that  
17 hasn't been done, so that's why we don't sell E-5.

18           We sell E-85 more and more all the time, and  
19 there's many more sites for E-85 sales in the U.S.,  
20 3,200. And so, that's how you get even more ethanol  
21 into gasoline than the 10 percent limit is through these  
22 other types of sales. And that's why it's now gone  
23 above the 10 percent blend wall line.

24           So, a couple of slides on profitability just to  
25 get you up on how ethanol people make or lose money.

1 And so, total costs are basically corn and natural gas,  
2 and that's the variable cost. And you'll get revenue  
3 from ethanol and distiller dry grain solubles, DDGS.  
4 And that's what can go into cattle feed. It's a  
5 byproduct of ethanol components. But that can be  
6 important, the amount of money you're getting from that.

7 And that's what this slide shows is the DDGS is  
8 the red, smaller part, but can be an important  
9 contribution to revenue. And this has really helped, at  
10 times, the ethanol industry when economics weren't very  
11 good, but they were able to still make some additional  
12 revenue stream.

13 And more recently, producers can also be getting  
14 credits for like under the Low Carbon Fuel Standard for  
15 ethanol production.

16 And wet DDGS, meaning you don't use natural gas  
17 to dry it. So, if you don't do that, your carbon  
18 footprint is lower, like the California facilities who  
19 don't have to transport that material very far to a  
20 feedlot, it can be wet, and they'll still get revenue  
21 for it and they'll have a lower carbon intensity.

22 And now, most ethanol producers, about 95  
23 percent, extract corn oil from their process. And  
24 that's important because now that's a very valuable  
25 feedstock going into the biodiesel industry.

1           So, corn, primary feedstock, primary I say, not  
2 the sole, sorghum grain is being used a little bit more  
3 but it's a very, very small amount, 2.2 percent. It's  
4 mostly corn. And so, corn has really ramped up there  
5 significantly. And yes, as a percent of total it has  
6 gone up. It's 37 percent as of 2016.

7           But you see the blue line feed and residual a  
8 little bit more. Well, that used to be a lot more, but  
9 that's come down. So, more corn going to produce fuel  
10 ethanol and less available for feed and residual, and  
11 some of that has to do with the economics, of course.

12           So, economics are -- I mean, and so the ethanol  
13 that went up because of the renewable fuel standard  
14 compelled the industry to build to meet that demand, and  
15 it's held there. You know, you see the blue is on the  
16 plant, but I'm not really operating it right now, and  
17 that's gone down to hardly anything. It's less than --  
18 it's about 2 percent. So, very understandable based on  
19 the very high demand for ethanol.

20           And you see in California, we don't produce as  
21 much as we need. We import 88 percent. So, that's  
22 because we have a limited number of ethanol facilities  
23 operating. But it should be pointed out, so our  
24 California rail imports, the carbon intensity of those  
25 72.36 grams of CO2 intensity per megajoule. Yes, I

1 won't say that again. But Cal grain producers a little  
2 bit less and that's actually going to get a little bit  
3 better in 2017 with some of the new pathways coming up.

4 But clearly, Brazilian ethanol is a more  
5 desirable, lower carbon intensity, but we haven't seen a  
6 tremendous amount. You see that's the green there, the  
7 marine imports, and the very small part of total supply.  
8 And that's because as the Low Carbon Fuel Standard gets  
9 harder to comply with, the Brazilian ethanol will become  
10 more desirable than it is right now. But so will  
11 renewable diesel and biodiesel.

12 So, I want a few slides to talk about compare  
13 and contrast. Brazil is quite different. It's ethanol,  
14 yes, but the source is sugar cane. So, with sugar cane  
15 you harvest it, cut it, get the juice out, the cane  
16 juice and you don't store cane juice in a silo, you have  
17 to process it.

18 So what happens is, as the harvest season comes  
19 in production of ethanol starts, and it will go for a  
20 period of time and stop.

21 In the United States around the clock because  
22 you can store the feedstock long term.

23 Another big difference is that the Brazilian  
24 plants, they're much smaller in size, 19 million gallons  
25 a year average, and 69 million gallons compared to the



1 U.S. And Brazil actually has a much higher amount of  
2 ethanol in their gasoline, 27 percent. Not 10, 27. So,  
3 they really move a lot more ethanol. I guess the final  
4 point is that I guess the amount of ethanol you can get  
5 from an acre in land is greater in Brazil, 588 gallons  
6 compared to the U.S. 477. And, basically, both of those  
7 numbers of been rising, increased productivity of how  
8 they grow both the corn and the ethanol.

9           So, there's different types of ethanol. And  
10 there is what we call hydrous that has a water content  
11 up to almost 8 percent, and that they use in their flex  
12 fuel vehicles, of which they have very many. And  
13 anhydrous, and that's a type of ethanol that has a very  
14 small amount of water and they blend in gasoline, like  
15 that in the United States and in Brazil.

16           So, as you can see, with your eye, the blue, the  
17 hydrous is a little bit bigger than the anhydrous and  
18 that's because of the very large population of flex fuel  
19 vehicles in their existing stock and what's sold each  
20 year.

21           So, they do export, like the United States, but  
22 it's been rather stable and modest over the last couple  
23 of years because it has to do with what are the  
24 economics of producing ethanol? Will I make sugar from  
25 the cane juice or ethanol? And that happens every

1 single year, what's the global sugar market doing, what  
2 are the prices of ethanol, what's my demand of ethanol  
3 in Brazil?

4 And so, an agency in Brazil determines what that  
5 ethanol blend will be in gasoline and helps set the  
6 stage for how they'll operate.

7 So, this chart, kind of busy, what is below the  
8 line is what the U.S. is exporting to Brazil. What's  
9 above, we receive from Brazil. So, as of late we're  
10 exporting a lot more to Brazil than we're getting from  
11 them. And yes, that's because they had some sub-par  
12 production years, where demand is increasing, and the  
13 ethanol producers in the United States have a lower  
14 price that they're selling to this foreign market. So,  
15 it's competitive.

16 Exports do come from Santos. That's sort of the  
17 bottom part of that slide there, 90 percent. This is  
18 something that they've expanded the infrastructure,  
19 anticipating sending more ethanol to California and the  
20 West Coast, and to other parts of the United States to  
21 help with the advanced biofuel requirement under the  
22 Renewable Fuel Standard. So, they're gearing up to be  
23 able to do that but how much depends on how well their  
24 harvests do and the economics.

25 And so, in some projections it looks there's a

1 very modest amount, maybe an additional 400 million  
2 gallons that could come out of Brazil over the next  
3 couple of years. So, it's not large, but it positive.  
4 So, we'll see, it's all based on the economics.

5           And so, some people have talked about, well,  
6 Brazil can send more to the United States and they just  
7 import more back. Sort of a Sao Paulo shuffle, a  
8 Houston shuffle going on, and still end up with all the  
9 ethanol they need, but giving the U.S. lower carbon  
10 intensity ethanol in exchange.

11           So, biodiesel, just like that of ethanol, a  
12 record production, 1.5 billion, and that's 1.5 billion,  
13 not 15 billion. So, it's one-tenth the amount of  
14 renewable fuel compared to ethanol.

15           And there is a dollar-a-gallon blenders' excise  
16 tax credit that has expired many times. And all of the  
17 poor producers go, okay, is that going to be  
18 reauthorized? And yes, eventually it does happen, but  
19 it sometimes has happened at the end of the year and  
20 they've made it retroactive. So, you're taking a risk  
21 what you're selling may not lend itself to that very  
22 important dollar-a-gallon.

23           So, this is looking at the supply and demand.  
24 And so, blue is production. And what's interesting to  
25 note here is recently, look at the green lines on top,

1 they've gotten very large. And that is part of a  
2 growing trade dispute with Argentina, primarily, and now  
3 Indonesia to a lesser extent, of unfair trade practices.  
4 Why? There was an export tax on Argentinian biodiesel  
5 that was reduced and is now eliminated.

6 And so, I think the National Biodiesel Board is  
7 making some claims in the process to challenge this  
8 situation that they think is unfair for U.S. biodiesel  
9 producers. So, that's why you're seeing a big jump in  
10 imports there.

11 But exports exported less than 4 percent of  
12 total production was export. Because Europe has tariffs  
13 that say you're not going to dump your biodiesel here,  
14 and if you're going to try, you're going to pay a high  
15 tariff. And so, that's why we've seen those go way down  
16 and be a very small component.

17 So, the amount, greater record production,  
18 greater amount being used in diesel. In fact, a record  
19 4.75 percent almost be 5 in everything, very, very  
20 close. But you see, well, look it drops off like in  
21 January. What is that, like everyone takes a holiday  
22 and then they stop blending?

23 No. What did I say before? Tax credit, oh, I'm  
24 sorry, it expired December 31st. And so, you'll see a  
25 behavior where producers will kind of do some

1 maintenance, shut down temporarily, the economics aren't  
2 very good and so this is sort of the drop off in the  
3 amount being blended because of that policy of not  
4 having a long term tax credit in multiple years, but  
5 dropping off.

6           So, just a couple of slides on operating margins  
7 to show you that, yes, like ethanol it goes through  
8 cycles and that the cost of the oil that you use, and  
9 soy in this case, does change over time. And that can  
10 change depending on what the market price of biodiesel  
11 is. Lower your operating costs or even make them --  
12 your returns, or make them negative.

13           And so, the red lines have been better lately  
14 and we expect that biodiesel use will command more and  
15 more of a premium.

16           So, these are the feedstocks. So, I mentioned  
17 soy. Well, that's the lion's share in the U.S. The  
18 light green is 55 percent, in 2016, of all the different  
19 oils and fats you can use to convert into biodiesel.  
20 It's huge.

21           And so, let's zoom in on -- let's remove the soy  
22 and look at the other feedstocks. And why is because  
23 these are the feedstocks that biodiesel producers in  
24 California want to use, not soy. Soy is a very high  
25 carbon intensity compared to these other feedstocks.

1 And these are the types of biodiesel that we'll want to  
2 import, to use under the Low Carbon Fuel Standard.

3 So, take a look at this chart. Soy is the green  
4 bar. You can hardly see it. That's right. It might be  
5 55 percent of total biodiesel in the U.S., in California  
6 2. So, yeah, so you set up a policy here and then the  
7 market participants go, okay, what do I want to sell  
8 here or produce?

9 And so corn, very, very low corn oil, 5 and a  
10 half grams. And so, remarkably low and that's why  
11 you're seeing a lot of it being used here. And that's  
12 what the market wants to use, the customers and the  
13 producers.

14 And so, going forward we would expect to see  
15 more differentiation to a lower CI feedstock. So, this  
16 is taking, looking at the source of the fuel. And just  
17 like ethanol, we don't produce as much as we need here.  
18 We produce only a smaller portion. Most of it's  
19 important, either through rail or water, the blue, the  
20 foreign imports. And you're seeing the relative carbon  
21 intensities of -- I'm sorry, the relative volumes of  
22 those fuels. And you're seeing the carbon intensity was  
23 bounding around, you know, 40, to 20, to 40 and now down  
24 to 18.

25 So, it improves, but it depends on sort of the

1 volume needs. But as time goes by, 2017, 2018, we  
2 expect the carbon intensity to be lower. You know, not  
3 go back up into the 40s and stay there because it's  
4 going to need to be, you know, a bit lower.

5 So, there are some issues, you know, brought to  
6 our attention with biodiesel, so just a couple here.  
7 So, it's 5 percent now. It requires an infrastructure  
8 to go up to 10 percent or even 20 percent. And some  
9 private industry has done that.

10 But we're also aware that you could produce more  
11 biodiesel, but if you do that you're going to have to  
12 purchase more feedstock. And so, this becomes a cash  
13 flow issue.

14 So, one concept is, well, if you do sort of a  
15 loan guarantee to get me up to a higher cash flow  
16 balance that would be one way. So, a traditional bank  
17 wouldn't look at that kind of loan. But, so, this is  
18 something that we've become aware of and there are other  
19 people that know a lot more about this, and can explain  
20 better than I. So, we just wanted to raise this as an  
21 issue and bring it to your attention.

22 The 5 percent that I mentioned and I keep  
23 mentioning several times, well, we're going to need to  
24 use more biodiesel for the Low Carbon Fuel Standard.  
25 True. But the Alternative Diesel Fuel Regulation is an

1 outcome of litigation. That was started about the Low  
2 Carbon Fuel Standard, an ethanol producer, and that has  
3 resulted in the Air Resources Board developing a  
4 regulation that offsets oxides and nitrogen emissions.  
5 And the consequence is that likely there will be a cap  
6 on biodiesel starting next January, of 5 percent. So,  
7 there are some people doing 20 percent, 10, and people  
8 that want to go above 5. And so, this looks like there  
9 will be sort of an effective cap maybe in 2022. It's  
10 uncertain because it has to do with how quickly your  
11 existing fleet of trucks becomes modernized. So, that  
12 deadline is uncertain, but maybe 2022 according to the  
13 Air Resources Board.

14           So, this is an area certainly of concern that  
15 may make it a little more challenging for the LCFS  
16 compliance. But, you know, sort of it is what it is.

17           So, feed stock availability, we've talked about  
18 this I think over the years. This has come up in some  
19 of our proceedings. It's like, yeah, you can make  
20 something out of that, but how much is there? There is  
21 an upper limit, right?

22           And so, a couple of examples, used cooking oil,  
23 it's 22 percent of available right now. But,  
24 theoretically, 3 billion gallons is available from every  
25 single restaurant and every single corner of the United



1 States. Unlikely it will all be collected because the  
2 economics to go further afield go up, and up, and up,  
3 and so the cost of collection, and so it becomes  
4 uneconomical, so that's, we think, unrealistic.

5 Animal fats, pretty good carbon intensity, but  
6 it's a very small amount. Well, Gordon, you said it's  
7 pretty good. Well, it's a very small amount in  
8 biodiesel, but when I talk about renewable diesel it's a  
9 very important feedstock for that.

10 So, used cooking oil is less desirable than  
11 that. But animal and fish oils, and this is something  
12 that on a larger scale is being done by, you know, Neste  
13 in Singapore, and in Rotterdam, in their large  
14 facilities.

15 So, corn oil is probably the best lowest carbon  
16 intensity feedstock, and we saw that in one of the  
17 previous slides. A very important part of total  
18 biodiesel use in 2016. And so, can you get more? Well,  
19 sure, if what's exported is converted to biodiesel  
20 that's a significant number of gallons that could be  
21 used. And this 420 million of all other corn uses, and  
22 you're using corn oil to -- and you see corn oil in the  
23 store, cooking oil. Are you going to convert that to  
24 biodiesel and burn it? You could, but that's probably  
25 pretty expensive.

1           And so, we don't think all of the corn oil  
2 produced can be converted as a feedstock for biodiesel  
3 because of competing uses, so there is a limit to that.

4           The last couple of slides I'll talk about some  
5 emerging fuels. First, you know, we're not the only  
6 division in the Energy Commission, there's other  
7 divisions, lots of people doing lots of important work.

8           So, the Transportation Division actually looks  
9 at -- the Fuels and Transportation Division looks at --  
10 very intensely looks at natural gas use of  
11 transportation fuels, hydrogen especially, electricity  
12 infrastructure for charging. And so, they have lots of  
13 information, and materials, and programs associated with  
14 those fuels. We weren't going to attempt to cover those  
15 fuels in our report, but just want to make everyone  
16 aware that we know there are other important fuels, but  
17 we just didn't cover them in this report.

18           But the last one is renewable diesel, which we  
19 do cover. And so, LCFC credits, this is showing the  
20 total credits by fuel type. And you can see, well,  
21 what's renewable diesel, the orange. Well, that's  
22 gotten pretty big. So has ethanol, but it's kind of  
23 flattening out and biodiesel has gotten a little bit  
24 bigger, too.

25           Renewable diesel is pretty important because 24

1 percent of all credits in 2016 and 46 percent of all the  
2 renewable liquid fuel credits so, a very small amount of  
3 the liquid transportation fuel and a very significant  
4 amount of credits, so this is a very important fuel for  
5 the Low Carbon Fuel Standard. And that's why we expect  
6 more of it to occur in California, domestically brought  
7 in by rail and foreign imports.

8           So, that's why things like marine  
9 infrastructure, not just for crude oil, but for things  
10 like importing renewable diesel, are very important  
11 going forward if any of those facilities were to come  
12 under pressure.

13           So, renewable diesel consumption has jumped up  
14 even more than biodiesel. This is completely fungible,  
15 you can use it, it's interchangeable with diesel  
16 molecules, no difference really, but there has been  
17 significant growth because of the Low Carbon Fuel  
18 Standard.

19           And this just shows you the carbon intensity did  
20 jump up a bit in 2016, but that's an artifact of some of  
21 the renewable diesel wasn't identifiable, so sort of the  
22 fallback is to use a high carbon intensity for that  
23 volume. And so, that's why it jumped back up there.

24           But going forward we're looking at some corn  
25 oil, animal fats is pretty low, and we're expecting that

1 number to drop back down in 2017, and be a record number  
2 in 2017 in total volume.

3 And those are all my renewable and alternative  
4 fuels. Any questions?

5 We're doing great. I guess you're almost sick  
6 of me, hearing me, but last of the slides. And this is  
7 really sort of to tee off our discussion with Mr. Dave  
8 Hackett and Mr. Adrian Tolson, of 20/20 Marine.

9 So, we want to cover what we think are three  
10 pretty important issues that come up. And these are  
11 South Coast Air Quality Management District Rule 1410,  
12 the Bay Area has a greenhouse gas cap on Bay Area  
13 refineries. And then, IMO, 20/20, International Marine  
14 Organization 20/20 is a sulfur fuel regulation for  
15 bunker fuel and marine vessels.

16 So, just to point out, something I mentioned at  
17 the outset here is that the Integrated Energy Policy  
18 Report happens every two years. One of the very  
19 important developments is with some issues that come up  
20 and this is that venue for that. So, yes I'm talking  
21 about three specific issues here but there are others,  
22 and I mentioned one, a couple of biodiesel ones that we  
23 want to be made aware of in the transportation fuel  
24 arena. So, we don't know all the issues, necessarily,  
25 but we want to made aware of that.

1           So, this process is meant to capture some of  
2 that and so that's why your feedback is very important.

3           So, the South Coast Air Quality Management  
4 District is looking at a regulation that has the  
5 potential to impact two refineries in Southern  
6 California. And why that is, is because this regulation  
7 has to do with the type of catalyst that a particular  
8 process unit in the refineries use, and that's  
9 hydrofluoric acid, or HF.

10           And so, the alkylation unit, circled in this  
11 chart here, is the most important refinery process unit  
12 producing gasoline components in the refinery. Pretty  
13 much all of the refineries in California have one and  
14 they're usually associated with the (indiscernible)  
15 under FCCU.

16           So, the important of this is that there's two  
17 facilities in Southern California, it's going to be  
18 nearly 20 percent of the State's gasoline production, or  
19 25 percent, so it's significant.

20           And so, if we look at, well, what are you  
21 talking about in terms of your regulation? What could  
22 it possibly be?

23           Oh, I guess before I go there is the concern is  
24 hydrofluoric acid, if it gets out in contact with water,  
25 I mean a small amount of water, it can form a vapor

1 cloud, a dense vapor cloud close to the ground and it  
2 can be fatal. So, it can be dangerous like that if it  
3 does break containment, but so can sulfuric acid, of  
4 course, if it breaks containment.

5           So, that's the main concern here. Hydrofluoric  
6 acid is something, and sulfuric acid are the two types  
7 of catalysts used in alkylation units around the world.  
8 About half of it is hydrofluoric and the other half is  
9 sulfuric. So, there's a lot of it, but there's only two  
10 facilities in Southern California, and they're both in  
11 Southern California.

12           So, there are three possible outcomes to this  
13 rule. And we want to stress at this point that clearly  
14 it's not finalized. This is still in process, but the  
15 expectation is they'll finalize their rule by the end of  
16 this year and go for a vote before their Board.

17           So, there could be no ban, status quo, no  
18 change, no going forward with the regulation. They  
19 could do performance-based which is, well, what does  
20 that mean? Well, it's basically safety. The two  
21 facilities right now have a form of hydrofluoric  
22 alkylation called modified HF, or MHF. And they inject  
23 a chemical into this process that decrease the ability  
24 of the liquid to form a vapor cloud if it were to be  
25 released.

1           And the second thing they have in place are a  
2 series of water canyons that would flood the facility if  
3 there was a breach detected, and then it would prevent a  
4 vapor cloud from forming.

5           So, there's lots that have been done, and this  
6 has been done with the safety organizations and the  
7 South Coast Air Quality Management District, by the two  
8 facilities.

9           So, the ban is the one we're most concerned  
10 with, of course, because that we believe has the  
11 potential to cause a significant increase in fuel prices  
12 for all of California. And we think it could be worse  
13 than that of what happened with the Torrance ESP  
14 explosion. And that was a 26-cent average price  
15 increase for gasoline for 17 months. And you can do the  
16 math on that and that's about \$5.6 billion.

17           So, can you just drain out the hydrofluoric and  
18 fill it up with sulfuric? No. Wish it was that simple  
19 but it's not, you can't. Essentially, you have to  
20 replace the units.

21           So, the ability to do that depends on how much  
22 space you have of where you could build it. Can you  
23 build it and keep the other one going or do you have to  
24 shut the other one down, tear it down, and then start  
25 building the other one? How long would it take to get

1 the permits and then what is the ultimate cost of that,  
2 which may make the timing moot if the cost is too great.

3           So, continuing to maintain operations has all to  
4 do with do I have space in my refinery, enough footprint  
5 of spare land right where it needs to be to build it,  
6 and then get it all ready to connect and then shut the  
7 other one down?

8           Well, we think that's unlikely looking at, you  
9 know, imagery of the two facilities, that you'll be able  
10 to do that. So, this is more of a situation, we think,  
11 where you'll have to shut the unit down, tear it down,  
12 and then rebuild, if they were to go this route.

13           Permits are something that I think anyone who  
14 has been seeking a permit for a complex structure in  
15 California knows it can be an involved process. But the  
16 outcome is what we'd characterize as uncertain to even  
17 receive your permit.

18           So, you could talk to Valero about their crude  
19 by rail permit. And Benicia, years in development and  
20 ultimately denied.

21           You could talk about the Chevron Richmond  
22 refinery project that took nine plus years. Yes, it's  
23 not a typo, nine plus years to ultimately get approval  
24 for that project, the modernization project at the  
25 facility. So, a great deal of uncertainty. But we have



1 evidence that there's been some significant time and  
2 then even ultimately denial.

3           The cost are really more of the important issue  
4 here. So, alkalization is a very sophisticated,  
5 expensive unit. A recent example is Valero has a  
6 project in Texas, they're doing a smaller-sized  
7 alkalization unit, brand-new, 300 plus million, I think  
8 it's 318 or 320.

9           And the capacity of the other two facilities,  
10 each one is nearly double this project. So, we're  
11 conservatively saying, yeah, it could cost, you know,  
12 \$500 million each.

13           I think Dave Hackett, Mr. Hackett will talk, he  
14 has a little bit better estimate than we have here.

15           And so, think about it from this perspective.  
16 You're an operator of a facility, a company, and your  
17 engineers come to you and say, hey, we have a project.  
18 Oh, what's that? We want to replace the alkylation  
19 unit. Okay, how much is that going to cost? Pretty  
20 much the entire value of this refinery.

21           Okay, so the Board is going to say, oh, sure, go  
22 ahead and do that. So, it's possible that the Board at  
23 one of these companies would say, no, we're not going to  
24 authorize that expenditure. So, that's a possible  
25 outcome of this which would result in a closure and a

1 loss of gasoline.

2           And Dave is going to talk about the impact on  
3 California, of that kind of scenario.

4           So, the second issue is the Bay Area Air Quality  
5 Management District is also, not finalized, working on a  
6 regulation that is designed to limit the amount of  
7 greenhouse gas emissions from individual refineries.  
8 Not basin wide, specific refineries.

9           So, each refinery would have its own limit. And  
10 so, the concern is that depending on where you put those  
11 caps that you may inhibit the ability of the refinery,  
12 or refineries collectively, to operate at a higher  
13 sustained level because they're doing that, for example,  
14 when there's an outage, a significant outage in Southern  
15 California.

16           So, what would be an example of that? That  
17 would be this slide. This is what Ryan was talking  
18 about earlier; we have our weekly refinery report. So,  
19 this is from showing the period in the summer of 2015,  
20 where the refineries in Northern California all over  
21 produced. So, where this red line goes above the top of  
22 the blue band, that blue band is the five-year maximum  
23 high and maximum low.

24           So they were, at times, significantly above that  
25 band, producing more gasoline than they needed and

1 exporting it to Southern California to help offset the  
2 loss of supply from the ExxonMobil refinery.

3           So, the concern is where you set those caps, do  
4 you then set them such that they won't be able to do  
5 something like this again?

6           So, we don't know the answer to that and, you  
7 know, we've been working with Bay Area Air Quality  
8 Management District staff and they understand this. And  
9 so, like I said, the rule hasn't been finalized and so  
10 they're aware of this kind of potential consequence.  
11 And so, we'll have to see how this all works out.

12           So, I think that's enough of this rule, we'll go  
13 on. I'm told I'm exceeding my time limit. I don't know  
14 if that's possible.

15           So, the issue is also a bit more complex. It's  
16 the greenhouse caps for this are because of a concern of  
17 more and more high-carbon intensity crude oil from  
18 Canada. And so, this is an example of one of their most  
19 recent proceedings where CVE, showed a slide where, you  
20 know, the total crude, the average quality of the crude  
21 could get up in this orange zone. You know, much more  
22 sort of dirtier crude.

23           And so we looked at that and said, hum, what are  
24 the likelihood of that occurring? So, this chart shows  
25 two properties for crude oil, API gravity and sulfur.

1 So, the API numbers, when they go up the crude is less  
2 dense, it's the reverse. And then sulfur, on the lower  
3 access, from left to right is showing higher sulfur  
4 content. So, it's showing the average API sulfur point  
5 of the crude oil used by the Bay Area refineries moves  
6 around from year to year. And so you go well, yeah,  
7 there's some variability here. It's staying a little  
8 bit less dense and a little bit higher sulfur.

9           Okay, so it does move around. All right, I get  
10 it. So, let's put that into what they do. They get all  
11 those different crude oils, from all those different  
12 companies, and what do they do? They blend them  
13 together before they process the crude. They don't take  
14 a Canadian crude and blend that, and take a crude from  
15 Colombia and blend, and process that. They want to  
16 maintain an envelope of crude oil properties that are  
17 fairly stable when they put it into their refinery  
18 process unit so they know what kind of gasoline, diesel,  
19 jet is coming out after they cook the crude oil.

20           So, you want to do that. So, the blue dots are  
21 those properties of Canadian crude oils in 2016, in the  
22 Bay Area versus, at the proper scale, where those  
23 average dots are.

24           So, how much do those average dots from one year  
25 to the next move around? In this scale, hardly at all.

1 That's right because the refiners are trying to keep  
2 them in a very tight envelope, despite changing the  
3 ratio of foreign crudes, or California crudes, or  
4 Alaskan crudes. They're still looking for a combination  
5 of crude oils and properties, and blending them so they  
6 reach this target-tight envelope for operational  
7 purposes.

8           So, we don't think something, that these dots  
9 haven't moved much outside that envelope in 10 years,  
10 that they're suddenly going to go to the far right, high  
11 sulfur or get a far, far less dense crude oil up on that  
12 chart. We think that there's not the equipment to do  
13 that and there's not the operational or economic  
14 incentives to do that.

15           So, a final word on this is Canadian crude has  
16 certainly been going up as a source of foreign oil in  
17 the United States, 43 percent in 2015. So, more oil in  
18 Canada coming to its natural client, the United States  
19 refinery.

20           Not so in California. The blue line is  
21 California's average. The red is specifically the Bay  
22 Area refineries. So, yes, less than 4 percent in 2015.

23           So, Canadian crude doesn't want to come here.  
24 However, if it were more to come here, it would be like  
25 any other crudes, more of that, they would offset it

1 with other crude so they end up back in that very tight  
2 envelope.

3           So, the last couple of slides. So, this  
4 International Marine Organization 20/20 is a regulation  
5 designed to reduce the amount of sulfur in the fuel that  
6 vessels uses. This is global signators to this pact,  
7 this convention. And one element of it is to reduce  
8 sulfur oxide emissions from all marine vessels.

9           So, the concern here is, well, if the sulfur  
10 content in marine bunker fuel is pretty high, how do you  
11 get it down, lower, refinery investments? Do you make  
12 more ultra-low sulfur diesel we use now in trucking, in  
13 light duty, and you use that? So, we're not sure.

14           So, I'll sort of skip these because Adrian will  
15 do a better job of covering these. But there's been a  
16 study done to say will there be enough globally? No  
17 one's, you know, specifically looked at California. And  
18 that's they said, yeah, but other entities like Turner  
19 Mason, a renowned refinery expert, consultant, looked at  
20 this study and said, ah, we think a lot of the  
21 assumptions you made weren't correct and we don't think  
22 your analysis is very good.

23           So, it's possible by 2018 this organization can  
24 decide to delay, so that's still a possibility to delay  
25 to 2025, but that hasn't happened.

1           So, one final element is you can comply with  
2 scrubbers to use high sulfur diesel fuel, a distillate,  
3 and then get the SOx emissions down. Some of those do  
4 exist, the technology exists. You can use natural gas,  
5 liquefied natural gas, you can have two fuels. You can  
6 build a marine vessel that is just fueled with LNG and  
7 that's being done.

8           And so, Singapore is developing a liquefied  
9 natural gas sort of fueling infrastructure for marine  
10 vessels. The Gulf Coast is doing that. So, the  
11 question is, is something like that going to possibly  
12 happen in Los Angeles and Long Beach. So, don't know  
13 the answer to that.

14           But that's actually the last of all of my  
15 slides.

16           MS. RAITT: Any questions for Gordon? No.  
17 Okay, well, thanks.

18           COMMISSIONER SCOTT: I don't have any. This is  
19 great, a very clear explanation of a lot of details.  
20 Thank you, Gordon.

21           CHAIR WEISENMILLER: Yeah, thank you.

22           MS. RAITT: Yeah, thanks Gordon.

23           So, next we have a panel on the Liquid  
24 Transportation Fuels Market. And David Hackett from  
25 Stillwater Associates is our speaker.

1           MR. HACKETT: Good afternoon Chair Weisenmiller  
2 and Commissioner Scott. I'm happy to be here again  
3 today. Although I would say today I don't have my PMAC  
4 hat on. I have my consultant hat on.

5           We've been retained by the Torrance Refining  
6 Company, which is a subsidiary of the PBF Energy to talk  
7 about this issue of the impact of the hydrofluoric acid  
8 ban on Southern California transportation fuel supply.

9           (Pause)

10          MR. HACKETT: So, while we're waiting for the  
11 presentation to get sorted out, let's see, the Torrance  
12 Refinery has had, as we've discussed, had some problems,  
13 especially in 2015 when their electrostatic precipitator  
14 blew up. And that explosion, according to the Chemical  
15 Safety Board, the U.S. Chemical Safety Board, caused  
16 some concerns about the potential for a spill of their  
17 hydrofluoric acid. That's a strong acid that's used in  
18 the manufacture of gasoline.

19          And so, at this point the South Coast Air  
20 Quality Management District is considering, as Gordon  
21 talked about, a ban on HF acid. And so, the Torrance  
22 Refinery Company retained Stillwater to essentially do  
23 three sorts of analyses, three cases.

24          One case is look at the cost to replace the HF  
25 alkylation in the two refineries that are in Southern



1 California with these alkyies, the Torrance Refinery and  
2 the Valero Wilmington Refinery. And then do an analysis  
3 of the -- in addition to replacing that, instead of  
4 replacing to shut down the alkylation units and look at  
5 the economics of running the refineries without  
6 alkylation.

7 And then the third case was describe the impact  
8 of the shutdown of the two refineries.

9 So, as Gordon has described, alkylation is an  
10 important refining process. And the way the Southern  
11 California refineries are configured, they're not able  
12 to make commercial quantities of CARBOB without  
13 alkylate. And so, you'll see in our analysis that  
14 should the HF be banned it's unlikely that the impacted  
15 refineries would replace those process units with  
16 sulfuric acid due to the high cost. And they wouldn't  
17 be viable to run, in which case they're likely to shut  
18 down.

19 And between the two of them, they produce about  
20 25 percent of the regional demand for transportation  
21 fuels, and that's gasoline, and jet fuel, and diesel.  
22 And as well, if those two shut down that would leave  
23 only three fuels refiners in that market, so the  
24 competition would be reduced.

25 We see that offshore refiners would have to come

1 into the market to replace the lost volume. And you'll  
2 see in this talk that's going to come from long  
3 distance, as it did in 2015 and 2016.

4 And in order to be able to support those imports  
5 from long distance you would see spot prices rise  
6 considerably, on the order of 25 cents a gallon.

7 So, in order to do our analysis, we had to  
8 construct a regional supply demand overview. And, you  
9 know, in here we described the PADD 5, which is the  
10 Energy Information Administration's division for the  
11 West Coast.

12 And this is essentially the five West Coast  
13 states, plus Alaska and Hawaii. And as you can see,  
14 these are all a long distance away from alternative  
15 sources.

16 Can we squeeze this? Yeah, squeeze that onto  
17 the screen for me.

18 (Pause)

19 MR. HACKETT: There we go, yeah. Thanks. Okay  
20 and you previously saw this chart earlier, both Gordon  
21 and Stillwater used this from an Energy Information  
22 Administration. Basically, it's got the three refining  
23 centers for the West Coast and they're not  
24 interconnected.

25 And here, focusing in on Southern California,

1 which is the part that we're interested in today, there  
2 are six fuels refineries, belonging to five refiners.  
3 Tesoro essentially has to refineries. And they supply  
4 the transportation fuels to Southern California, and to  
5 Las Vegas, and to Phoenix.

6 This slide gets into gasoline specifications and  
7 it's essentially designed to show that CARB gasoline as  
8 a product, its specifications are the most stringent in  
9 the world. And so, not only is the market isolated  
10 because of distance, but also because of specification.

11 And because of that isolation, you know, the  
12 region is exposed to product shortages. We'll talk  
13 about that. And, of course, we saw that when the  
14 Torrance Refinery was down for 16 or 17 months.

15 This is sort of an extension of a chart Gordon  
16 put up. This looks at net gasoline imports. Normally,  
17 over the last, let's see what have we got here, seven or  
18 eight years, the West Coast market for gasoline has been  
19 an export market. There's been more gasoline produced  
20 on the West Coast than consumed locally.

21 But here, this spike in 2015, you see the impact  
22 of the Torrance problem, where the market flipped from  
23 being an export market to being an import market. Well,  
24 essentially what that means is all of the sudden the  
25 marketplace had to gear up to bring a lot of gasoline in

1 from long distance.

2           And this chart illustrates that. You can see it  
3 came from the United Kingdom, for the East Coast of  
4 Canada, from Northeast Asia, Singapore and India.

5           And the market prices reacted. This is one of  
6 Gordon's charts on prices. You can see price spikes  
7 here that occurred in '15, early in '15 because of the  
8 ESP problem, and then continuing issues going forward in  
9 2015. It shows up in price.

10           So, now, let's turn to talk about alkylation and  
11 why it's important. And I want to start with a story.  
12 I worked for Mobil Oil for 20 years, and I hired with  
13 Mobil in Los Angeles, and my job was to coordinate the  
14 movement of fuels in and out of the refinery.

15           And I didn't know anything about refining, so I  
16 went and got a tour at the Torrance Refinery. And I  
17 remember the engineer who gave me the tour, the first  
18 thing she wanted to talk about was organic chemistry.  
19 You know, C1s and C2s, and the rest of that. And I  
20 thought why is that important?

21           So here I am, a long time later, talking about  
22 C1s and C2s because it helps to explain things.  
23 Basically what happens is that hydrocarbons, a chemical  
24 engineer counts the fuel by carbon number. So, the  
25 carbon number that everybody knows or thinks they know

1 about is octane. Right, so there's 8 carbon atoms in an  
2 octane molecule, and that octane molecule's in gasoline.

3 So here, on this chart, you can see we list  
4 them, methane, ethane, propane, propylene, et cetera,  
5 essentially by carbon number. And the ones that we're  
6 interested in here are the Oliphants, the propylene and  
7 butylene, which are alkylation feedstocks. And they're  
8 produced off the "fluid cat cracker", which is the big  
9 gasoline-making machine in the refinery.

10 So, you can see methane and ethane are pretty  
11 much going to natural gas. Propone goes into heating.  
12 That's what in the bottle for your grill. Butane goes  
13 either into gasoline -- well, it goes into gasoline in  
14 the wintertime and it winds up being mixed with propane  
15 in the summertime. And then, you finally get into  
16 gasoline.

17 But when you think about how fuels are defined  
18 and they're defined by the size of their molecules,  
19 natural gas, liquefied petroleum gas is gasoline. So,  
20 gasoline is basically C4 to C10. Jet fuel is C11 to  
21 C15. Diesel and heating oil is C16 to C22. And then  
22 the other stuff is longer chain molecules. So, if you  
23 can remember where these things all fall in, then a  
24 whole lot of other stuff about this fuel business starts  
25 to make some sense.

1 All right, here's a refinery diagram. The  
2 alkylation unit sits essentially next to the fluid cat  
3 cracker because it takes the C3s and C4s from -- that  
4 are cracked off of the big molecules, the FCC processes.  
5 And it sticks them together. This is many of the  
6 processes in a refinery are called "cracking", they  
7 break up the big molecules, the C22s and greater. They  
8 break those up.

9 But what alkylation does is it takes the small  
10 molecules and sticks them together.

11 And so, for refineries with FCCs, fluid cat  
12 cracking, which is all the refineries in Southern  
13 California, it's an incredibly important process because  
14 it creates this -- in the presence of a strong acid, HF  
15 or sulfuric Acid, it puts these things together and it  
16 creates a C7 or a C8, right, that go into gasoline.

17 And in this chart on 19, what we went into a  
18 fair amount, a lot of detail to demonstrate that the  
19 quality of alkylate is actually in the sweet spot for  
20 California gasoline. It's the, as we described, the  
21 essential California blend stock.

22 And this became apparent, I think to the Energy  
23 Commission, even 15 or more years ago when we looked at  
24 the MTBE phase out and it was clear that alkylate was  
25 going to be a key component to gasoline then. And we

1 spent a lot of time trying to figure out is this  
2 alkylate going to move around, and what happens? And  
3 what we do see when there is a supply upset, a sustained  
4 supply upset here, that alkylate comes in from abroad in  
5 order to fill out the gasoline pool.

6           So, all refineries in -- all of the FCC  
7 refineries in California have alkylation. I think  
8 there's one of the -- only one major refinery in  
9 California, that's the Phillips 66 Rodeo Refinery, does  
10 not have an alkylation because they don't have an FCC.  
11 It uses a process called hydro-cracking in order to  
12 break up the big molecules into smaller fuels molecules.

13           So, in order to do our analysis of what would it  
14 cost and what would the impact of changes in HF  
15 alkylation mean, we had to come up with a base year, and  
16 we picked 2014. That was essentially the last stable  
17 year. Stable means nothing exciting happened, thank  
18 goodness, right.

19           And so, we look at it both at the PADD 5 level  
20 and at the Southern California level. And once you look  
21 at these charts you can see that Southern California  
22 depends on Northern California and the Pacific Northwest  
23 to meet the demand for gasoline, plus imports to meet  
24 the demand for jet. That's kind of I'm taking right at  
25 the bottom line there.

1 All right, so with understanding what a stable  
2 base looked like, then we did some things to these  
3 cases. And the first thing we did was we looked at what  
4 it would cost to replace the two HF alkies.

5 And our estimate for the two of them would be  
6 about \$1.8 billion. And so, that includes not only  
7 replacing the alkylation unit, but also adding on-site  
8 regeneration of the sulfuric acid. This is replacing HF  
9 with the sulfuric.

10 And those numbers are from a publicly-available  
11 report that Torrance commissioned by Burns and McDowell,  
12 along with our, Stillwater's estimates of the costs.

13 If you simply replaced sulfuric acid, HF with  
14 sulfuric acid at the same size, it wouldn't change the  
15 supply/demand balance. It wouldn't make any more or  
16 less gasoline. But the refiners would see a somewhat  
17 higher operating cost. And I would say that what you  
18 can see in Southern California are some very large  
19 capital-intensive environmental mandates on the horizon.  
20 Significant reductions in nitrous oxide and potentially  
21 GHG reduction issues, as well.

22 So, there's a capital project bill that the  
23 refiners are facing that is significant as things stand  
24 today.

25 All right, so then the second case was how would



1 the refineries look without the alkylation? And the  
2 first thing you realize is that you have to do something  
3 with those C3s and C4s. And so, you can't blend them  
4 into fuel today. You can't blend them the way they are.  
5 You have to get them out of a refinery and send them to  
6 someplace that can deal with them.

7           Probably, it would wind up going as far as the  
8 Gulf Coast. So, you put it on a rail car or you put it  
9 on a truck, and truck to rail, and then rail to the Gulf  
10 Coast. And so, the value of this stuff on the Gulf  
11 Coast is not very high. It certainly isn't as high as  
12 alkylate is on the West Coast.

13           And their facilities for moving these Oliphants,  
14 propylene and butylene out is limited. So, basically,  
15 they have to turn the refinery down to the point where  
16 they can take out, truck or rail out all of these  
17 components.

18           And so, what we assumed was that the fluid cat  
19 cracker would run at its minimum turn down. That is to  
20 say the level at which it can still run, but if you turn  
21 it down any farther it won't run.

22           And then, of course when you do that you reduce  
23 the amount of crude oil that is processed. So, the  
24 total amount of fuel that's produced goes down.

25           And in order to make up the lost gasoline

1 production you have to import alkylate.

2 And on slide 28, we go into the balances, into  
3 essentially what we calculated is the refinery input be  
4 reduced by 27 percent, with corresponding reductions in  
5 gasoline, jet fuel, and diesel production.

6 And if you did that, of course that would impact  
7 the refinery viability and the refineries would be less  
8 economic, they would be much less efficient. Their  
9 fixed costs per barrel -- the fixed costs don't change  
10 so, essentially, they'd lose gross margin at that.

11 And the value of the alkylation feed goes from  
12 essentially from an alkylate value to some value on the  
13 Gulf Coast, very low. So, when we ran the numbers this  
14 was not a profitable operation.

15 So then, if it costs too much to build new ones  
16 and running without an alkylation unit is not economic,  
17 if it's not profitable, then we've looked at the  
18 shutdown, the impact of shutting down the refineries.

19 Okay, so prices in Southern California are going  
20 to have to go up in order to incentivize offshore  
21 producers that might be, you know, in India, or might  
22 even be on the Gulf Coast. It's not all that clear that  
23 you can find all that much CARB gasoline, at least  
24 initially.

25 This is a long term issue. Eventually, offshore

1 producers would figure out how to do it and they would  
2 make the volume.

3           You know, So Cal logistics are limited, but  
4 we're going to talk about that. We think the system  
5 will support these kinds of imports. But it does  
6 concentrate the number of suppliers, local suppliers in  
7 the Southern California market.

8           And then here's this issue that you brought up,  
9 Gordon, on the potential problems in Northern California  
10 if the refineries up there have a cap on GHGs, they may  
11 not be able to ramp up to support Southern California  
12 demand.

13           And then, we've got a chart here that gets into  
14 the details of the reduction in production, 225,000  
15 barrels a day of G plus D gasoline, plus jet fuel plus  
16 diesel, which is about 25 percent of the regional  
17 demand, according to the EIA stats.

18           And there will be some -- so, gasoline imports  
19 would go up, jet imports would go up. Diesel production  
20 would require additional imports. And then, there would  
21 be some reshuffling of domestic crude. We estimate that  
22 between the two refineries they run some 140,000 barrels  
23 a day of California crude oil.

24           And so, the 23 -- or, the 33 here shows the  
25 increases, the relative increases in imports for the

1 three products in order to meet demand in the region.

2 Marine traffic between the Ports of L.A. and  
3 Long Beach will increase. There are terminals that can  
4 handle these products. Some of them are more capable  
5 than others. Some can take pretty big ships and others  
6 cannot. But I would say that a lot of the shore tank  
7 capacity is concentrated, as you would expect, amongst  
8 the refiners.

9 And then, we did an analysis about whether or  
10 not this would be manageable and we have made some  
11 assumptions, and you can see this here. But we think  
12 that this level of imports would be manageable.  
13 Fundamentally, you're going to have ships coming from  
14 around the world to supply this product.

15 And so, as the product supply shifts offshore,  
16 then probably more crude oil will be processed in those  
17 offshore refineries than are processed in the California  
18 refineries, because the California refineries are  
19 efficient.

20 And so, on a global basis, that's likely to  
21 increase greenhouse gas and criteria pollutants,  
22 criteria pollutant emissions.

23 And we've talked about the long supply lines.  
24 You can see it takes, you know, three to four weeks, in  
25 many cases, for a product to get here.

1           And there will be a price impact. And we saw a  
2 price impact when the Torrance Refinery went down. And  
3 we're using 25 cents a gallon here as a kind of a steady  
4 state number. It's similar to what was -- the  
5 difference between '4 and '15 on spot prices were for  
6 gasoline.

7           And then, as well, we estimate that other  
8 environmental mandates will further increase the cost of  
9 fuel. And that's illustrated here, on 39, where our  
10 outlook is that LCFS credit prices will go to the  
11 maximum in 2019, which is about 20 to 25 cents a gallon.

12           And Cap and Trade, in its scheduled ramp up,  
13 will go up another 3 cents or so.

14           So, you could see that if this happened in 2020,  
15 that retail prices -- that wholesale prices, wholesale  
16 prices would go up 3 plus 24 plus 25, you know, 50 cents  
17 a gallon-ish.

18           And with some risk of higher prices because, you  
19 know, of global competition for the cleaner barrel, you  
20 know, if an increase -- if California gasoline demand  
21 continues to increase.

22           Unplanned outages, you know, covering unplanned  
23 outages are going to be tougher from the U.K., that it  
24 will be from the Bay Area, et cetera.

25           And then, the summary slide pretty much mirrors

1 the opening slide, which is this alkylation's important.  
2 Refiners probably won't run without it and consumers  
3 will pay more if these plants shut down.

4 Questions?

5 CHAIR WEISENMILLER: Thanks for your  
6 presentation and thanks for your service on the PMAC.

7 MR. HACKETT: You're welcome.

8 MS. RAITT: Thank you. So, next we have Adrian  
9 Tolson, on WebEx.

10 MR. TOLSON: Right. You should be able to hear  
11 me?

12 MS. RAITT: Yes, we hear you, thank you.

13 MR. TOLSON: Good. And I think somebody's going  
14 to run my presentation for me, correct?

15 MS. RAITT: Yes, go ahead and let me know when  
16 you want to go to the next slide.

17 MR. TOLSON: I will do that. Let's go to the  
18 cover, first. Okay.

19 Let me just quickly introduce who I am. The  
20 20/20 Marine Energy is a consultancy company that was  
21 set up a couple of years ago. Obviously, as you can  
22 probably tell from the name, it's somewhat associated  
23 with the 2020 IMO regulations that we'll be talking  
24 about in a moment.

25 Just to give you my background, why am I talking

1 here? I've spent about 30 plus years in the marine  
2 field industry, including a 25-year stint in California  
3 working for Chem-Well that is now well-known as  
4 Glencore, but I'm well aware of the Chem-Well System and  
5 the Glencore System in California. So, I've been  
6 involved in the marine field industry for a long time.

7           Currently on the East Coast, so on East Coast  
8 time and so, on that note, let's go to the first slide.  
9 I'm going to give a very high level look at the marine  
10 bunkering industry, simply because I'm not sure of the  
11 knowledge of the panelists and understanding.

12           You know, we're always used to oil industry  
13 discussions and we tend to get left out, as we could  
14 see. And I think in a State, like California, where  
15 there's almost -- there's very little residual fuel  
16 production, which is still major fuel being used in  
17 bunkering, it's not surprising.

18           So, it's a 300 million metric ton market  
19 globally, about 250 million metrics tons that is  
20 residual fuel-based, about 50 million metric tons of  
21 that is distillate-based. I'm sorry, we work in metric  
22 tons, but I think everybody should be able to convert  
23 roughly.

24           The world's largest bunkering ports are  
25 Singapore, Fujairah for the Arabian Gulf, and Rotterdam.

1 Although, Singapore, as you can see is significantly  
2 large near the port, but is obviously one of the world's  
3 most important cargo ports, as well.

4           Historically, it's been a major -- marine was a  
5 major oil-dominated market for many years, but now is  
6 much more fragmented as the major oil companies have  
7 retrenched from refinery. And, you know, the refineries  
8 still operate but produce very little residual fuel.  
9 So, nowadays it's fragmented and their physical supply  
10 are about 20 million tons.

11           Also, supply is dominated by global cargo  
12 traders, like Glencore or Trafigura, names you've heard  
13 of, and some major refiners. The largest global buyers,  
14 of course, are the big shipping companies.

15           Apart from the physical supply, the marine  
16 industry has a complex, but necessary, middlemen that we  
17 deal through. One public company you might have heard  
18 of is World Fuels, which is based in Miami, which is the  
19 largest seller of bunker fuel globally.

20           There's limited regulation of our industry, with  
21 the exception of Singapore, the City of Singapore is  
22 heavily regulated. And so for that reason, the IMP  
23 regulations are a bit of a shock.

24           The next slide. I think you have to look at  
25 where IMO, which is the International Maritime



1 Organization, it's part of the UN, for your information  
2 and it started, essentially, overseas. International  
3 shipping, every ship in the world has to be IMO  
4 registered, as many of you all now. So, it governs  
5 shipping in a somewhat bureaucratic fashion.

6           It all started, really, with Mapolanic 6, in  
7 1997, which is marine pollution, which started to  
8 regulate vessels. The first enforcement of any kind, as  
9 far as sulfur was concerned, actually happened with the  
10 first SECA now known as ECA. It was really a sulfur  
11 emission control area and no it's just an emission  
12 control area. Which in the Baltic and North Sea, the  
13 acid rain in Scandinavia was the biggest concern there,  
14 and so sulfur was limited on bunker fuels to 1.5  
15 percent, and the global sulfur cap on all fuels consumed  
16 globally was dropped to 4.5.

17           It went through a steady process of ratcheting  
18 down and we came -- we now have a North American ECA,  
19 which came in, in 2012. What ECCA means is that you  
20 can't burn fuel within -- any fuel within 200 nautical  
21 miles of the U.S. coastline, with anything greater than  
22 .1 percent sulfur. So, essentially, it's a distillate  
23 market 200 miles within the coastline of North America,  
24 and that includes Canada.

25           The big change that took place is the January

1 2020 global sulfur cap dropping to .5 percent. That's  
2 on all fuels used globally, inside and outside the ECA.

3           The next slide, please. I hate to burst  
4 Gordon's bubble a bit, but this is totally ratified on  
5 October 27, 2016. The IMO made a decision that they  
6 would go ahead with 2020, 1st January 2020. There is no  
7 change on that. It will not change to 2025. They're  
8 not going to turn the clock back. So, we are facing  
9 perhaps a two-and-a-half-year learning curve in order to  
10 adjust to this.

11           The next slide, please. So, there was no hope -  
12 - the delay was hoped for to 2025 but, logically, in the  
13 end, I think the powers that be decided it would have to  
14 happen sometime, so it might as well happen sooner than  
15 later.

16           They cast aside, IMO cast aside concerns that  
17 there were any shortage of fuel to meet the new cap.  
18 The CE study was mentioned by Gordon. That study is  
19 shaky, to say the least, but it was enough justification  
20 for a group that really only wanted to vote one way.

21           The existing ECA stays in place. This will be a  
22 200 nautical mile .1 sulfur area. Outside that, it  
23 would be .5 percent sulfur.

24           The only exception to this cap are vessels that  
25 are running abatement or scrubbing technology on board

1 and we'll touch on that in a moment.

2 I mean, from a bunkering point of view, this is  
3 a total paradigm shift for bunkering shipping and, to be  
4 honest with you, much of global refining.

5 The next slide, please. To give you an idea of  
6 the impact of this, this is a graph I borrowed from a  
7 colleague of mine, in the industry, Robin Meech, from  
8 Marine and Energy Consulting. And essentially, the red  
9 line indicates a total demand for bunkers, you know,  
10 going forward. You know, there's that slight difference  
11 in figures I gave you. There's a lot of variations on  
12 how big the bunker market is. Nobody actually knows, by  
13 the way, because not even the IMO keep global records of  
14 how big the bunker business is.

15 But if you look at the black line, that's the  
16 residual fuel consumption. And, essentially, so we go  
17 merrily along with residual fuel consumption, increasing  
18 until about 2020 and then we fall off a cliff in one  
19 year, and we reduce it down to about 50 to 60 million  
20 tons.

21 Some of that will be fuel being burned, some of  
22 them will be in noncompliance and we'll get to that  
23 discussion in a moment, about how that can happen. But  
24 there will be also some of the fuel will continue to be  
25 burned, obviously, being put into scrubbers. But in a

1 moment we'll also discuss there are precious few  
2 scrubbers being used.

3           The distillate and I use that for .1 percent to  
4 .5 -- that's at .5 percent. So, the actual fuel spec is  
5 .5 percent, so our assumption is that it will contain a  
6 significant amount of distillate. It may obviously be a  
7 blend of different components and, again, we'll get to  
8 that.

9           But as you notice, that immediately compensates  
10 for that gap and so we end up in a significant increase,  
11 in 2020, in the global distillate demand.

12           The narrower of lines is essentially because we  
13 expect there to be a greater uptake in scrubbers coming  
14 in, as the years progress. Although, obviously, the  
15 residual fuel production will be declining globally and  
16 we will see, therefore, a bit less diesel being  
17 consumed.

18           The next slide, please. So, how do supplies  
19 meet the demand for 2020 compliant fuels when the spec  
20 comes in? There's a possibility to refine 8.5 percent  
21 low sulfur fuel oil, if you have the right crudes, or  
22 the right refinery with the de-sulfurization and you can  
23 certainly do that.

24           The second solution obviously is blended .5  
25 percent low sulfur fuel oil, which will likely be a

1 blend of fuel oil in different components and a lot of  
2 distillate to make 8.5 percent low sulfur fuel. I think  
3 there will be a lot of distillate. We call it DMA,  
4 which is diesel marine grade of diesel. But,  
5 essentially, it's a distillate material that, with less  
6 than .5 percent product specification that will be used  
7 just without any fuel or component in it.

8           And the other alternative, of course, is to  
9 supply alternative fuels, such as LNG, and we'll touch  
10 on that in a second.

11           Is there going to be enough fuel? And what  
12 happens to all that high sulfur fuel oil? These are the  
13 questions.

14           The next slide, please. This is a PIRRA slide,  
15 that I sort of used in an earlier presentation, earlier  
16 this year, which is quite interesting in the sense that  
17 -- and I think there's a lot of pluses and minuses here  
18 regarding this is what will happen in the cumulative  
19 changes in the next four years, in global refining.

20           But I think the key issue is to go to that  
21 yellow at the end, the long and short of it, and you see  
22 that middle distillate is short 14 -- this is 1.4  
23 million barrels per day, and high sulfur residual is  
24 long 1.5 million barrels per day. So, it's obviously a  
25 significant amount.

1           How that's filled, and you can see there are  
2 suggestions there of scrubbers, which we talked about, a  
3 high utilization of existing coking, they give 3  
4 percent. The high to low sulfur swap for FCC units,  
5 maybe 300,000 barrels a day. So, they're filling the  
6 gap with various potential ways of using more residual  
7 and producing more distillate to balance these out.

8           In essence, there will still be likely a  
9 significant amount of high sulfur resid. in one of the  
10 areas it's likely to go into because, you know, you make  
11 a certain amount of petroleum coke is to end up in power  
12 generation. And probably not in this country, but in  
13 other parts of the world and we'll get to that in a  
14 moment.

15           The next slide, please. Let's look at the  
16 impact of global sulfur caps on price spreads. One of  
17 the key indicators here, key discussions has been how  
18 the price -- what will happen to the price? It's very  
19 difficult for refiners to make, or anybody to make,  
20 price decisions. Ship owners and what, they're going to  
21 do onboard ship, refiners to make decisions on what  
22 they're going to do as far as investment in refineries,  
23 until you know what the cost impact of this will be.

24           But as far as if you look at today's world,  
25 which is the 2017 scenario, the spread, this is in

1 dollars per barrel, between high sulfur fuel oil and  
2 distillate is somewhere in that 20 to 25 area. Fairly  
3 low, not a particularly high, real expectation that  
4 jumps to the 50 to 60 range right as we hit 2020, and  
5 leveling off again as we see perhaps the world adjusting  
6 to it, we see more scrubbers coming in. But a  
7 significant jump and a significant break in the spread  
8 between distillate and high sulfur fuel oil.

9           Which will, obviously, encourage people -- which  
10 will obviously make fuel an extremely cheap product  
11 essentially being sold in a disposal method and,  
12 obviously, put more, greater pressure on the distillate  
13 structure.

14           The next slide, please. For compliance, ship  
15 owners have essentially have a limited number of  
16 choices. And so, they can burn the .5 percent compliant  
17 fuel, as you said, compliant fuel that's a significantly  
18 higher cost than the existing 3.5 cost. So, they've got  
19 that cost structure.

20           As you can see from those figures, it's going to  
21 be very significant, somewhere in the \$40 to \$50 barrel  
22 range.

23           They can convert engines, or build new builds  
24 for alternative fuels, like using alternative fuels like  
25 LNG and methanol, and some of that's underway and we'll

1 get to that a little bit later. They can install  
2 abatements, current technology, and continue to burn max  
3 3.5 percent fuel oil, which is appealing in some cases  
4 and we'll look at that.

5           And the other side of it is simply  
6 noncompliance, and this is one of the concerns. Most  
7 developed nations are signatories in the MARPOL  
8 agreement. The United States is a signatory to the  
9 MARPOL agreement and has actually -- and it has been  
10 ratified by the U.S. Government, so this is the law of  
11 the United States and will become a law of the United  
12 States, as well. And I don't think it's likely that  
13 anybody's going to turn back what's happened on the  
14 global sulfur cap, so we anticipate that will happen.

15           But in certain parts of the world, certain parts  
16 of the world where there is noncompliance and where they  
17 aren't signatories, and the question is will there be  
18 certain areas in the world where ship owners, the  
19 enforcement of burning this low sulfur material is not  
20 there.

21           Also, of course, will it all be available. If  
22 you run into shortages in some regions, you may have to  
23 have some ability to break out of that system.

24           The next slide, please. LNG is a compliance  
25 solution. LNG is a clean, but not clear alternative.



1 And what I mean by that is the biggest problem with LNG  
2 is there's no infrastructure for LNG for marine at the  
3 moment. There's massively significant infrastructure  
4 and logistics development cost. The bunker industry has  
5 never had an enormous amount or spent an enormous amount  
6 of money on infrastructure. It's borrowed other  
7 people's infrastructure and leased barges. Most of the  
8 bunkering companies are not heavily capitalized. And  
9 the LNG project is an extremely expensive project.

10 And one of the problems is that if you build an  
11 LNG liquefaction plant and you develop the LNG barges  
12 that can be used for delivering LNG, do you even have a  
13 customer base. At the moment that's not clear.

14 Even at this moment there's no clear price  
15 advantage to alternatives, like burning diesel or  
16 whatever, there's no real major price advantage that  
17 jumps out and slaps you across the face. So, again,  
18 there's nothing pulling it into LNG. It may be a  
19 cleaner and better solution, but price wise it doesn't  
20 make all that sense.

21 I think in Europe there's a lot of support for  
22 its short-haul usage, particularly in Europe, you know,  
23 and I think intra-European routes, particularly in the  
24 North Sea, the Baltic area I think it's very likely to  
25 happen. It's already happening.

1           And perhaps the U.S. Flag solution, but the U.S.  
2 Flag solution, for U.S. Flag vessels is still hard to  
3 justify. The economics are very hard to justify. It's  
4 more, you know, it's difficult at this moment to come up  
5 with that.

6           Now, Tote is a company you may have heard of, is  
7 a shipping company that's based in Seattle that operates  
8 vessels, both on the West Coast and East Coast of the  
9 United States. And they have already started a project  
10 in Jacksonville. They've built a barge to supply LNG to  
11 vessels, along with some partners, and they will be  
12 taking LNG on board, already are taking LNG on board a  
13 couple of vessels that I think run into Puerto Rico.

14           Tacoma, they also have a plan to do the same in  
15 Tacoma. It's not started, yet, but that's in their  
16 goals.

17           Matson recently announced that they're building  
18 geofuel vessels with LNG and traditional fuels, i.e.  
19 fuel oil or diesel vessels. And this is what they call  
20 the kind of lower class. Matson is the main vessel  
21 system that runs to Hawaii, so that is an area where --  
22 but I believe these, generally speaking, perhaps are not  
23 economic decisions, but at the moment they're going with  
24 the clean solution.

25           The next slide. So, a look at the abatement

1 scrubbing technology, this is a massively compelling  
2 argument. And one of the things, particularly if you  
3 see those differentials between diesel and fuel, it's a  
4 massively compelling argument. The cost to build a  
5 scrubber on board a ship, to install the scrubber,  
6 retrofit a scrubber could be a relatively expensive  
7 proposition. But, you know, somewhere between that five  
8 and ten million dollar mark it can be done on a modern  
9 container ship. If you build it from scratch, in the  
10 shipyard, then it certainly doesn't even cost that much,  
11 it would probably be less than that.

12 But even at today's prices, the current payback  
13 level for installation of a scrubber is only one to  
14 three years.

15 If you have a massive gap opening up in 2020,  
16 between fuel oil and distillate, the payback could be  
17 less than a year for a modern, ultra-large container  
18 ship. So, the economics are completely justified.

19 So, there is a general feeling that scrubbing of  
20 what is left of the fuel oil market will become a  
21 solution post-2020.

22 The next slide. Just for those of you who don't  
23 know much about it, I'm going to go through this because  
24 there's various issues associated with scrubbing. We  
25 have what's called open loop, closed loop, and hybrid

1 scrubbers. The closed loop, currently under the IMO,  
2 and they're all possible under MARPOL and co-possible  
3 under IMO's regulations. One of the bizarre things  
4 about this is that open loop actually discharges its --  
5 the product of scrubbing, the particulates and metals  
6 back into the ocean, which is clearly not going to be  
7 something that most ports, and most countries are going  
8 to want happening on their coastline at some point, so  
9 despite all the scientific arguments as to why that's a  
10 good thing or not a good thing.

11           So the assumption is this will be a closed loop  
12 situation, but that is the general. There's lots of  
13 companies selling scrubbers. DuPont is one, obviously,  
14 but that just gives you an idea what's going on.

15           The next slide, please. So, let's go to  
16 California which is, after all, what most concerns  
17 everyone here. The California bunker market in 2017,  
18 just to give you a spec, it's a 5 million metric ton  
19 market, approximately. Los Angeles, Long Beach, the  
20 biggest, 3.3 million metric tons. Glencore, Aegean and  
21 Chevron are the biggest suppliers there.

22           Chevron Richmond and, you know, why are we  
23 talking about bunker supply in a discussion about  
24 California energy? Chevron Richmond is the only  
25 significant producer of high sulfur fuel for bunkers in

1 the whole State of California. And those bunkers are  
2 generally sold in San Francisco and Los Angeles. You  
3 know, in the market that currently is approximately 90  
4 percent high sulfur fuel oil and 10 percent distillate,  
5 DMA distillate.

6 The majority of the sulfur fuel oil supply is --  
7 the majority of the high sulfur fuel is actually still  
8 imported from Latin America, Mexico, Ecuador, Peru, not  
9 unlike some of the crudes we're processing at  
10 refineries, as we just heard earlier on today.

11 The West Coast of North America and South  
12 America produce a lot of excess high sulfur fuel oil.  
13 So, currently, it's a very competitive market and there  
14 is significant amounts of excess high sulfur fuel oil  
15 exported. Particularly, Mexico to the south of us, or  
16 south of you guys, is an extremely large producer. It's  
17 really unsophisticated refining, or refineries, so they  
18 have a lot of excess high sulfur fuel oil production.

19 The next slide. So, here we are in 2020 and  
20 things change, right. Suddenly, you have a market that  
21 has to shift completely into being essentially a  
22 distillate or a distillate-based market, away from fuel  
23 oil. So, suddenly, that becomes an impact on the  
24 refineries, what happens to a refinery.

25 Here's the biggest issue that Chevron, who is

1 the biggest producer of fuel oil in California,  
2 apparently has no plans for a refinery upgrade for the  
3 West Coast. Well, I mean they're not even going to  
4 install a coker as far as their refinery. So, what  
5 happens to the high sulfur fuel oil? And this is a  
6 question that -- their high sulfur fuel is a question  
7 that nobody has an answer to. Likely, they're high  
8 sulfur fuel oil production will be somewhat in vessels  
9 with scrubbers, if there are vessels with scrubbers by  
10 then. And a significant generation which will mostly be  
11 exported for power generation usage.

12 California is a major producer of diesel, as we  
13 know. But it generally is not competitive today to  
14 Asia's new refineries. Many of you have heard about the  
15 massive growth in refining in Asia and the Indian  
16 subcontinent. So, Los Angeles currently is at least \$50  
17 per metric ton for gas oil, and GODMA, below -- sorry,  
18 Los Angeles is above Singapore, if not higher than that.  
19 So, it's unlikely that it will draw -- it would be  
20 competitive with the Asian markets.

21 These ships that we're selling to in our  
22 business tend to go specific, they're container ships.  
23 So, their competition to us is it's Hong Kong, Shanghai,  
24 and Singapore, and locations like that.

25 California producer refineries produce large

1 quantities to blend LSFO. One of the advantages of  
2 having sophisticated refineries is you have a lot of  
3 components, various distillate cuts, gas oils, DGOs that  
4 can be blended in to making 8.5 sulfur. So that gives  
5 you an interesting angle.

6 One of the other very interesting angles that a  
7 lot of people aren't aware of is that California  
8 domestic crude, some California domestic crudes is on  
9 spec -- is an on-spec bunker fuel and can be exported,  
10 as we know now can be exported if necessary.

11 Right now those domestic crudes in California  
12 are being put right into the California refining system,  
13 but there's no reason they shouldn't be pulled out.  
14 Their value that's a bunker fuel that's on spec and  
15 relatively low sulfur, as we know, that can be blended  
16 into a .5 sulfur is quite interesting and I think that's  
17 one thing that will take place. If my memory serves  
18 right, that use to be called Line 63 crude oil. I'm not  
19 sure it's called that anymore, but that is an on-spec  
20 bunker fuel. And the key indicator, the key issue there  
21 is the flash point level.

22 And also, U.S. domestic shale crudes have a role  
23 to play post-2020. And what I'm thinking with those,  
24 you know, what could happen and this one thing that's  
25 already being explored a bit on the West Coast is if you

1 can process in a relatively unsophisticated, old  
2 refinery, domestic shale crude, just by topping that  
3 crude in order to produce a low sulfur fuel oil that can  
4 be run in those refineries -- run and created for the  
5 bunker market. And that's a discussion that will have  
6 to take place. That's an idea that needs to be  
7 developed more.

8           The next slide. So, what's going to happen in  
9 California? I think, to go on with it, demand will be  
10 satisfied essentially by limited low sulfur fuel oil  
11 production. Some of that could be crude, as we talked  
12 about it before. Blending of low sulfur fuel with using  
13 low sulfur .5 percent using diesel and other components,  
14 and a certain amount of residual that will still be  
15 around.

16           DMA suppliers we discussed. But it's likely the  
17 market in California will contract and probably shrink  
18 by as much as 20 to 40 percent over what it is today.

19           The winners in this game will be, without a  
20 doubt, the blenders, the importers, the carbon traders  
21 and, of course, those refiners that can increase their  
22 distillate production and produce a product that can be  
23 sold into that blending market or, alternatively, a  
24 product that can be on-spec and ready for the .5 percent  
25 market.



1           The losers, at least on the fuel oil side,  
2 Chevron. I think that they will lose out and I'm not  
3 sure how they're going to deal with that situation.  
4 But, clearly, that will be a question that needs to be  
5 answered. I'm not sure they'll lose out on the  
6 distillate side, they certainly can provide distillate.  
7 But, you know, they will be one of many people who can  
8 provide large quantities of distillates is my guess.

9           And, of course, the specialist NGO supplies. I  
10 don't know how you bring that in, but there's a few  
11 companies that provide specialist NGO to the marine  
12 market, marine gasolines and marine market that will  
13 probably be swamped by the bigger guys, now that it's no  
14 longer 10 percent of the market, but 100 percent of the  
15 market, effectively.

16           And let's go to the last slide, I think.  
17 Summary, okay, the 2020 regulation is a complete game  
18 changer for bunkering, shipping and global refining.  
19 Perhaps not so in California, but certainly a  
20 significant change. There's considerably doubts about  
21 product availability. It's challenging for supplies to  
22 meet demand and buyers to purchase compliant fuel.  
23 There's no question it's going to be a very interesting  
24 dynamic on January 1st, 2020.

25           There is a confusion about prices. It delays

1 decision making, it delays investment decisions. If  
2 somebody could get a clear decision on what the  
3 differential between fuel and diesel is, I think they  
4 might consider installing a de-sulfurization capacity in  
5 a refinery, or even in a separate unit. But until that  
6 clear indication comes, which won't happen until post-  
7 2020, nobody's going to do that.

8           Your compliance choices are really buying  
9 compliant fuel or scrubbing. It will be a major  
10 disruption of the California bunker market, with  
11 probably loss in demand, ultimately, or reducing the  
12 size, and more volume going to Asia, as has happened  
13 over the years, anyway.

14           But I have to say that there's still a variety  
15 of (inaudible) in the California -- the California  
16 refining industry will probably sustain the market and  
17 give its own niche volume and niche level.

18           And that is my last slide and I'd be happy to  
19 answer any questions.

20           COMMISSIONER SCOTT: Thank you so much for that  
21 excellent presentation. This is Commissioner Scott.  
22 And I have a question for you, back on your slide, the  
23 one right before the summary slide. Yes, this one.

24           So, you mentioned that it's likely the market  
25 will contract in competition with Asia and will shrink

1 by 20 to 40 percent. Is that because you anticipate a  
2 greater capacity in Asia and a more competitive price,  
3 or what's driving that?

4 MR. TOLSON: Yeah, I think it's a more  
5 competitive price. I mean, despite the fact that there  
6 are some supply solutions within California, ultimately  
7 the lower price of distillate in Asia, which I think  
8 will carry on even in a post-2020 world. Because it's a  
9 global demand and they're going to have demand on their  
10 product, too. I think that will tend to draw demand  
11 away. But that's a very speculative figure.

12 I mean, you know, the problem we're having in  
13 the industry right now is it's almost impossible to  
14 analyze any -- there are so many different answers to so  
15 many of these questions. Because it is such a game  
16 changer and until we get very close to the actual date,  
17 I don't think anybody's going to know exactly what will  
18 happen.

19 COMMISSIONER SCOTT: Understood. Understood,  
20 thank you. No more questions from the dais.

21 MR. SCHREMP: Adrian, this is Gordon. Hey,  
22 thanks so much for that presentation. I had a  
23 clarifying question for you. On that same slide, you're  
24 talking about blending low sulfur fuel oil using diesel.  
25 So, specifically, could that be an uptake in ultra-low

1 sulfur diesel fuel that's currently produced and, say,  
2 exported to foreign destinations?

3 MR. TOLSON: Yeah, I would say so. I mean, I  
4 think that would be an obvious -- you know, obviously,  
5 there will be a certain amount of increase in just the  
6 marine gas oil distillate market, as well. So, the fact  
7 is that you're going to replace -- even if we take a 40  
8 percent market drop and say that California goes to 3.5,  
9 or 3 million tons of bunkers, you're going to have to  
10 replace what was 3 million, approximately 3 million tons  
11 of residual bunkers by 3 million tons a year of  
12 distillate bunkers.

13 So, that's clearly going to be drawn from  
14 California. Some of it's going to be blended with  
15 blends that will be done using different refinery  
16 components in different refineries, is my guess. But it  
17 will certainly draw from the ultra-low sulfur diesel  
18 pool, yeah.

19 So, the pressure is going to come on the ultra-  
20 low sulfur diesel pool because that's ultimately the  
21 easiest way to cut sulfur. Not necessarily the cheapest  
22 way, but the easiest way to reduce sulfur.

23 MR. SCHREMP: Okay, thank you. And on the LNG,  
24 I know you mentioned some regional markets and  
25 developments in, say, the Gulf Coast and Florida. But

1 you really haven't seen any activity in Long Beach,  
2 L.A., anybody trying to have some sort of commensurate  
3 LNG supply availability such that you could to  
4 transpacific voyages with an LNG vessel.

5 So, you don't see any of those developments do  
6 you, so far in Southern California?

7 MR. TOLSON: No. One of the parties that was  
8 involved in the Tote Jacksonville project has looked at  
9 developing something in Southern California. But they  
10 aren't willing to do anything until they have a  
11 customer. And so, this is very much the chicken and the  
12 egg, if you understand what I mean, until somebody's  
13 willing to step up, as Tote did and basically pay for  
14 that infrastructure in some fashion or other, then it's  
15 unlikely to happen.

16 No, there are no projects at the moment, as far  
17 as I know, in L.A., Long Beach, or even San Francisco  
18 for that matter. And, you know, obviously the party  
19 that is most interested in that would be Matson because,  
20 you know, they've already committed. But they also  
21 committed to geofuel vessels. So, you know, they  
22 theoretically may never use the LNG portion of their  
23 vessel.

24 MR. SCHREMP: Okay, thank you very much. All  
25 right, I guess that's it. Thanks again, Adrian, for

1 helping us out. Really appreciate the information you  
2 provide to the record, so thanks again.

3 MR. TOLSON: Thank you.

4 COMMISSIONER SCOTT: And thank you very much for  
5 staying late.

6 MR. TOLSON: No problem at all, thanks.

7 MS. RAITT: All right. So, next, we have Ryan  
8 Eggers, again, from the Energy Commission, to discuss  
9 proposed transportation fuel price cases for the 2017  
10 IEPR.

11 MR. EGGERS: Hello again, Commissioners. I'm  
12 Ryan Eggers, once again. We are running a little bit  
13 late so I am going to try to go through my slides fairly  
14 quickly here. So, do feel free to stop me if you need  
15 more explanation.

16 A quick introduction, this presentation is  
17 really about just giving the reasoning behind our  
18 proposed transportation fuel price cases. And first,  
19 I'm going to talk about crude oil pricing, as you've  
20 kind of heard today that really forms the backbone of a  
21 lot of the prices we see here, in California.

22 And then, I'm going to go into how we actually  
23 got to the final retail transportation fuel prices in  
24 part two.

25 So, it is the assertion of my presentation that

1 pretty much crude oil pricing worldwide is based  
2 primarily on world petroleum supply and demand  
3 fundamentals, primarily. Exchange rate fluctuations  
4 also do play a very important role.

5 Now, these aren't the only considerations in  
6 crude oil prices. The specific gravity and sulfur  
7 content and the specification of the crude oil does  
8 matter. Oil production project costs go back into  
9 supply, or back into the supply fundamentals. Economic  
10 and population growth, that's a sort of a demand  
11 concern. Political unrest can affect supply, so, again,  
12 we're all kind of back to world petroleum supply and  
13 demand fundamentals in all of this.

14 Now, this particular chart pretty much gets to  
15 the supply/demand imbalance that Gordon talked about  
16 earlier. What you're seeing here is black bars indicate  
17 where crude oil production is outpacing world crude oil  
18 consumption. So, as you would expect you would have a  
19 downward pressure on prices in that particular case.

20 Crude oil prices, on this particular chart, are  
21 the green line. So, when we do see a run of black  
22 lines, we do see a downward sort of trend in prices.

23 Now, red bars indicate where consumption is  
24 outpacing production, so we have demand outpacing  
25 supply. And then, in this particular case, we would see

1 an upward pressure in prices and we do see prices going  
2 up for the most part in this graph.

3 Red bars here, between 2001 and 2002 we do see a  
4 corresponding increase. Here, between 2006 and 2008 we  
5 have a long run of red bars and, again, we see a very  
6 pronounced increase in crude oil prices. We see this  
7 again from 2010 to 2013, a long run of red bars, high  
8 crude oil prices.

9 And now, we're in the reality we're in now.  
10 We've had very sustained production outpacing  
11 consumption and very low crude oil prices.

12 Where this particular analysis sort of breaks  
13 down is right here between 2004 and 2006. And at this  
14 time, this is where the value of the dollar in relation  
15 to the international market really comes in. The value  
16 of the dollar on the international market is indicated  
17 in this particular chart as the blue line. And so, as  
18 the blue line increases, the dollar is weakening. Thus,  
19 the purchasing power of the dollar on the international  
20 market is less and it requires more dollars to purchase  
21 each barrel of oil. And that would put an upward  
22 pressure on prices.

23 So, when we do see this line go up, we also see  
24 corresponding crude oil prices going up as well. And  
25 that sort of explains why, even though we had a downward



1 pressure on prices of production outpacing consumption  
2 here in 2004 to 2005, we still see increasing prices  
3 during that time because that upward pressure on prices  
4 was sort of overcompensating for that.

5           It's also a possible explanation of why we saw  
6 such accelerated crude oil price increases here in 2006  
7 and 2007, and why such a pronounced decrease in prices  
8 down here in 2014 to 2016.

9           Now, as I mentioned earlier, that's not the only  
10 consideration in crude oil prices. Right here you're  
11 seeing the spot market price for West Texas  
12 Intermediate, also known as WTI the Brent spot price,  
13 the Alaskan North Slope, which is the green dotted line,  
14 and the California Kern Oil spot price, which is the  
15 purple dotted line.

16           What you're seeing here is both the WTI and  
17 Brent are usually priced above both the ANS and the  
18 California crude oil -- or, California Kern River crude  
19 oil. And the reason for that is both WTI and Brent are  
20 light crudes. They usually have a 40, or roughly a 40  
21 API gravity weight and they tend to have lower sulfur  
22 content. Thus, they're a little bit easier to process  
23 and thus demand a little bit of a premium on the  
24 international market.

25           ANS and Kern, on the other hand, are more heavy

1 to intermediate crudes of roughly an API of 30 to 18,  
2 and they tend to have a lot more sulfur, so they tend to  
3 have a price discount.

4 That being said here, they all sort of track in  
5 the same sort of manner. They all have their own  
6 relative orbits, if you will. And so, even though there  
7 is some price differences in the quantity it is still  
8 world supply, it's supply and demand fundamentals that  
9 are driving these prices up and down at any given moment  
10 in time.

11 Now, there are locations where this sometimes  
12 does break apart and that's this circle right over here.  
13 During this time, between about 2011 to 2014 this is  
14 when all the shale oil, that Gordon talked about  
15 earlier, started really come on stage and started  
16 flooding the Cushing, Oklahoma terminal. In order to  
17 get crude oil out of that particular location they did  
18 have to discount it, and that's why you do see the  
19 disconnect between WTI and Brent during this particular  
20 time period.

21 Now, with that said, we do have a pretty good  
22 idea on what determines crude oil prices over the long  
23 term. That being said, we do have some serious  
24 challenges moving forward when we get to the actual  
25 forecasting part of this. And probably the biggest one

1 is we have no world energy or crude oil equilibrium  
2 model to actually do this work.

3 That being said, there is a very simple  
4 solution, we can just take somebody else's. And pretty  
5 much all the other problems that are listed here are  
6 solved, if we just look at some other agencies'  
7 forecasts.

8 Now, whenever we get to looking forward in order  
9 to make a crude oil price forecast or evaluating other  
10 agency crude oil price forecasts, we want to at least  
11 take a look at what's available for crude oil moving  
12 forward. And what you're seeing right here is an EIA  
13 map of technically recoverable shale resources, both gas  
14 and oil worldwide.

15 The dark red sections are known and estimated  
16 locations for both oil and gas. The tan areas are  
17 locations that the EIA know resources exist but they  
18 haven't estimated.

19 So, this work was done back in 2013. And when  
20 it was done, overall they estimated that there was  
21 roughly about 345 billion barrels of shale resources  
22 that could still be recovered.

23 That being said, while that does seem like a  
24 really big number, at current consumption levels that  
25 works out to be maybe an extra ten years' worth of

1 recoverable oil still available.

2 That being said, this work is still in process.

3 In April of 2015 the U.S., as a matter of fact, was  
4 reestimated from 58 billion barrels and they were  
5 reassessed back up to 78 billion barrels. So, there  
6 might be still more out there, but this is a limited  
7 form of a resource that we can extract into the future.

8 Now, talking about production costs for these,  
9 this is a production supply curve that I was able to get  
10 from 2009 that was done for the IEA and the OECD. And  
11 it puts shale resources at, you know, roughly the cost  
12 to actually produce these particular resources were  
13 anywhere between roughly \$65 to \$130 per barrel to  
14 produce.

15 And then, from 2010 to 2014 we did see a price  
16 point of roughly about \$120 to \$100 a barrel during that  
17 time that very much incentivized the development of  
18 this. And this very much led to the increases in crude  
19 oil production that Gordon talked about earlier.

20 Again, like Gordon talked about, in 2015 OPEC  
21 really did try to lower the price and kill off this  
22 production. That being said, there was enough  
23 development work that this shale oil probably shifted  
24 down on the production curve. Because right now we're  
25 seeing, even at a price point of about \$50, there is

1 still quite a bit of Permian shale coming online and it  
2 is being profitably produced.

3 Now, that kind of covers what we kind of see  
4 going on, on the supply side. The demand side really  
5 comes down to people. And what you're seeing here is  
6 the top ten nations in the world, in both 2016 and in  
7 1995. And the list hasn't really changed, their  
8 positions have.

9 But what I want to point out h  
10  
11 ere is both China and India have over a billion people,  
12 and they are the second and fourth largest consumers of  
13 crude oil, respectively. And it really has to do with  
14 their immense populations, because there per capita  
15 consumptions are really, really low, and they're  
16 actually below world averages.

17 As a matter of fact, China only uses about a  
18 third of a gallon of crude oil per day, per person.  
19 India only uses about a tenth of a gallon a day, per  
20 person, of crude oil.

21 That being said, both of these economies are  
22 looking to improve and to develop. And say, if they  
23 just got to Japanese, the current Japanese level of 1.4  
24 or one and a half gallons per day, per person, they  
25 would account for 47.7 million barrels per day of

1 consumption and 44 million barrels per day of  
2 consumption, respectively, which would total about 95  
3 percent of total world consumption of crude oil.

4           As a matter of fact, people are trying to  
5 develop the world and alleviate poverty worldwide. If  
6 the world per capita consumption increased to the  
7 Japanese level, basically we would see a 2.6 fold  
8 increase in consumption worldwide relative to today's  
9 totals.

10           So, with all that said, staff did look at as  
11 many forecasts, from different agencies, as possible.  
12 And what we found out is nobody's really good at  
13 forecasting crude oil. As the earlier graphics  
14 indicated crude oil prices, you know, they fluctuate all  
15 over the place.

16           As a matter of fact, when I was hired in 2008,  
17 crude oil prices went from \$80 all the way up to \$140  
18 and then collapsed to \$30 within the first few months of  
19 me being employed at the Energy Commission.

20           That being said, we did learn a couple of things  
21 looking at EIA forecasts over time. One of the things  
22 we did learn is the EIA tends to under forecast future  
23 crude oil prices when we're in a low price crude oil  
24 price case. And then, they tend to overestimate future  
25 crude oil prices when prices are high.

1           IEA, on the other hand, tends to always see  
2 crude oil prices going to the \$120, \$130 area no matter  
3 where they are on the forecasting curve.

4           OPEC, currently, is looking at about a \$70 per  
5 barrel out in 2030 projection. World Bank has a sort of  
6 a steady \$56 a barrel projection.

7           So, after looking through all of this, we did  
8 decide that EIA was probably the best forecast for us to  
9 go with for our crude oil price forecast, not only  
10 because they sort of split the difference between all  
11 the available forecasts we could actually find, but they  
12 also had a high and a low price scenario.

13           And so, by using the EIA forecast and using it  
14 for all high and low, we do stay consistent within a  
15 forecasting methodology looking forward.

16           Now, here are the EIA crude oil price scenarios.  
17 That high price very much would represent, say, China  
18 and India developing very quickly, putting a very  
19 immense demand upward pressure on prices very quickly,  
20 getting crude oil prices up to roughly about \$190 a  
21 barrel by 2030.

22           The mid case is more of just sort of a gradual  
23 increase of prices up to roughly about \$80 a barrel by  
24 2030. This would be very similar to what the historic  
25 trend in prices from 2000 to 2016 has been. So, if you

1 did actually run a regression, you would come up with a  
2 line that would be very close to that 2030 price point.

3 In the low case, this is where we would have  
4 continued production likely outpacing future  
5 consumption, and likely a lot of alternative fuels being  
6 able to help compete against crude oil, thus keeping the  
7 price down moving into the future.

8 So, I do apologize I went through that very  
9 fast. That being said, Gordon did cover a lot of my  
10 main points. I wanted to quickly pause and see if there  
11 are any questions on crude oil, specifically?

12 COMMISSIONER SCOTT: I'm good.

13 MR. EGGERS: All right, part two we get more  
14 into the liquid fuel transportation pricing and all the  
15 other transportation fuel pricing scenarios.

16 Now, in the case of gasoline, our price  
17 forecasting methodology is pretty straight forward. We  
18 have that crude oil price, then we establish a margin  
19 for both regular gasoline and diesel. We usually call  
20 this the rack to retail price margin.

21 We then, since California has two carbon  
22 programs we need to account for, we then added carbon  
23 price adders in to account for both of those programs.  
24 Then, we added the appropriate taxes, both California  
25 and Federal excise taxes and fees. And these particular



1 taxes that we did include, did include changes for SB 1  
2 that took place or were just ratified earlier this year.

3 COMMISSIONER SCOTT: A quick question, Ryan.  
4 When you say the regular grade gasoline, so is that --  
5 so, that's not premium, but is it the --

6 MR. EGGERS: No, this would be 87 octane  
7 gasoline.

8 COMMISSIONER SCOTT: 87, okay.

9 MR. EGGERS: Which is by far the most consumed  
10 gasoline here in California. But thank you for making  
11 that point, yeah.

12 A couple of assumptions before we get into SB 1.  
13 The first is in real terms we do hold the fuel margins  
14 that I'm going to discuss later, constant throughout the  
15 forecast period. This means that they would increase  
16 nominally. But for inflation-adjusted purposes they  
17 would stay static, so they would all be relative to the  
18 2016 price in this particular case.

19 For excise taxes and fees, again we do hold  
20 those constant in real terms. Now, because of the  
21 changes with SB 1, this is not so much of an assumption  
22 anymore, this is actually what's going to be reality  
23 from 2020 on.

24 On the Federal side, though, it has been 18.4  
25 cents for a long, long time. That being said, we do

1 assume by holding it constant in real terms that the  
2 price will need to go up in the future, as  
3 transportation project costs also have to increase into  
4 the future.

5 Now, we are also -- this is probably the biggest  
6 one of the assumptions we're making. We do assume that  
7 the current fuel specifications for both gasoline, also  
8 known as RFG, and diesel remain constant throughout our  
9 projection periods. Any changes in either  
10 specifications and all bets are off.

11 That being said, at the very bottom, this is  
12 pretty much how it all works out mathematically. We  
13 take the RAC price, we add the margin, state and federal  
14 taxes, state program adders, and then we all multiply  
15 that by the sales tax.

16 In the case of the diesel it's a little bit more  
17 complicated. We have the rack price, plus the margin,  
18 plus the state excise tax, plus the state program adder,  
19 then we multiply that all by the sales tax, then we add  
20 the federal excise taxes. Diesel is very unique in the  
21 fact that the federal excise tax isn't multiplied by the  
22 sales tax.

23 Now, SB 1, this was recently signed on April  
24 28th, 2017. It's a change to both the state and diesel  
25 tax structure, excise tax structure. And by 2020 it's

1 going to phase out the 2010 changes to the gasoline and  
2 diesel excise tax structure that happened under the  
3 Schwarzenegger administration that's often referred to  
4 as the fuel tax swap structure.

5 Now, one of the things that was introduced as  
6 part of the fuel tax swap was this price-based, and a  
7 base portion excise tax. And what's going on here is  
8 when the 2010 excise tax changes were made part of the  
9 reasons for that change was to keep revenue-neutral the  
10 transportation fund for the State of California. So,  
11 what they did was they lowered the sales tax rate and  
12 increased the excise tax. And so, every year since 2010  
13 the BOE has been charged with adjusting that number in  
14 order to keep that fund revenue neutral moving forward.

15 Now, SB 1 basically changes that. And this is  
16 kind of how it break down. Now, SB 1 doesn't take  
17 effect until November 1st, 2017. So, the first two  
18 lines here are still the old tax structure in place.  
19 So, on June 30th of 2017, the base excise tax was 18  
20 cents. Then, another price-based portion of the excise  
21 tax was added, which was 9.8 cents, for a grand total of  
22 27.8 cents being the excise tax on June 30th, 2017.

23 Every year, as part of the fuel tax swap, every  
24 July this price-based excise tax portion was changed.  
25 And for this year, on July 1st, 2017 it increased

1 roughly about 2 cents to 11.7 cents. So, when we add  
2 the base excise tax of 18 cents, we get 29.7 cents  
3 excise tax rate. Now, this is what it is today and it  
4 will be until November 1st, when SB 1 first starts to  
5 take effect.

6 And the first thing it does is it does increase  
7 the base excise tax 12 cents, from 18 cents to 30 cents.  
8 And so what that does is then you take the base excise  
9 tax of 30 cents, you add the price-based excise portion  
10 of 11.7. That will take the grand total of the State  
11 excise tax up to 41.7. Okay.

12 Now, on July 1st, 2018 the 2010 regulation and  
13 the 2010 adjustment will still be in effect. And so,  
14 the BOE will have to make a determination on how to  
15 adjust the price-based excise tax, and that's why the  
16 question marks are there because I don't know exactly  
17 quite what that adjustment is going to be.

18 For forecasting purposes, we're just going to  
19 assume it's the same value for 2017.

20 That being said, then the second part of SB 1 is  
21 on July 1st, 2019 the price-based excise tax will be  
22 reset to its 2010 value, which was immediately right  
23 after the financial difficulties of 2008 and 2009, and  
24 we had a very severe reduction in gasoline consumption.  
25 So, to hold the transportation fund revenue neutral, the

1 price-based excise tax was very, very high.

2           And so, by resetting it back to 17.3 cents, we  
3 then add the base excise tax and we get a State excise  
4 tax of 47.3 cents. Now, from this moment on that 47.3  
5 cents will be locked in. And starting in July 1st, 2020  
6 SB 1 will also dictate that it will be increase that  
7 year, and every year after, by the Department of  
8 Finance's CPI Index.

9           Now, that's the bad news. The good news is that  
10 gasoline does have a very low sales tax rate. So, the  
11 only additional tax that you would need to add on the  
12 State side would be a 2.25 statewide sales tax. And  
13 then we also include, for forecasting purposes, a 1  
14 percent average locality tax. Now, the locality tax  
15 does change depending on the location you're in.  
16 Roughly about 1 percent is what the BOE uses as an  
17 average and that's what we used, as well.

18           Now, on the diesel side this is a little bit  
19 more clear cut. Now, they only have an excise tax. I'm  
20 not quite clear why the break out on the gasoline side  
21 actually happened. But on the diesel side there has  
22 been changes to the excise taxes that happen every July  
23 1st. But for this particular year, from June 30th to  
24 July 1st, the same 16 cents will be the same in both  
25 periods.

1           That being said, as part of the 2010 changes  
2 what they did on the diesel side is they did reduce the  
3 excise tax for diesel and they increased the sales tax.  
4 So, most of the revenue is on the sales tax side for the  
5 diesel.

6           Now, on November 1st, though, there will be a  
7 20-cent increase from 16 cents up to 36 cents excise  
8 tax. There will also be an increase to the sales tax of  
9 4 percentage points, from 10 percent all the way up to  
10 14 percent.

11           Now, there's likely not going to be any changes  
12 between then or at least the law doesn't say there will  
13 be. But again, like gasoline, starting in 2020 that 36  
14 cents will be multiplied by the Department of Finance's  
15 CPI to account for inflation moving forward, and every  
16 year will be increased from that moment forward.

17           Now, considering how complex that was, and I'm  
18 almost out of breath just talking about it, is there any  
19 questions on that, to give myself a chance to get a  
20 breath?

21           COMMISSIONER SCOTT: I do not. But it was  
22 helpful to have the pre-brief.

23           MR. EGGERS: All right. Now, moving on from  
24 excise tax to the Low Carbon Fuel Standard, here are our  
25 adder forecasts for the Low Carbon Fuel Standard for

1 both gasoline and diesel.

2           These particular adder forecasts are based on a  
3 credit price forecast, which will be outlined in our  
4 upcoming report. And, unfortunately, I didn't have time  
5 to go through all of them. But basically what you're  
6 seeing here is in our high credit price forecast. We  
7 have our credit adder going up to roughly about 21 cents  
8 a gallon, and then falling down a little bit.

9           And the assumption here is that the percent  
10 reduction in carbon intensity will remain constant from  
11 2020 on. And then from 2020 on, it will become a little  
12 bit easier as new low carbon fuels are incentivized and  
13 thus bringing the credit price down. Then, it will be  
14 easier to comply moving forward and thus the price will  
15 come down.

16           Now, you see the same sort of motion in the mid  
17 credit price. In this particular case it rises up to  
18 roughly about 15 cents and then starts coming down. The  
19 same sort of assumption is happening in this particular  
20 occurrence.

21           And then in the low credit price case we just  
22 assume that, for whatever reason, low CI product very  
23 easily made it to California and thus there's no need to  
24 have the credit price lower, and thus the cost  
25 implications are much, much lower, and thus roughly

1 about 7 cents a gallon for gasoline moving forward.

2 And we see the same sort of look over on the  
3 diesel side. Again, this is because it's a result of  
4 the credit price forecast that we particularly used.

5 And the assumption there is that the credit  
6 price would equal, basically, the marginal price for  
7 mitigation in the LCFS program. And thus, it would be  
8 directly passed on to the consumer based on the 10  
9 percent mitigation.

10 Okay. Now, getting into our gasoline margins,  
11 when we're looking at gasoline margins there's two  
12 margins we tend to be concerned with when it comes to  
13 gasoline and diesel. The first being the refiner  
14 margin, which are the green bars on this particular  
15 chart. The other one is the retail margin, which is the  
16 orange bars on this particular chart.

17 Now, in the 2017 forecast, the mid-price case  
18 was basically just an average of the entire 2003 to 2016  
19 period of both the refiner margins and the retailer  
20 margins on the very bottom. And these are represented  
21 by the solid red line and the solid black line below.

22 That being said, as you can very clearly see  
23 from 2012 to 2016 there has been a noticeable rise in  
24 retail margins here, in California. And the high price  
25 case basically captures that. And, basically, the



1 increase in the margin really comes from those increases  
2 in retail margins, even though there are worse, slightly  
3 increases in refiner margins during that particular time  
4 period.

5 Our low price case is basically the 2008 to 2011  
6 average for both refiner and retailer margins. In this  
7 particular case this was a nice period that had both low  
8 retailer margins and refiner margins. And, really, is  
9 more a lower cost because of the very noticeably low  
10 refiner margins.

11 Now, a little bit of these time periods are  
12 cherry picked, and I only say that because they were  
13 cherry picked in order to conform with both diesel and  
14 jet fuel, as well, because I wanted to stay in  
15 consistent time periods when choosing these margins.

16 And as you can see here, on the diesel side,  
17 basically the same sort of dynamics are happening on the  
18 diesel side as they were happening on the gasoline side.

19 Here, the blue bars are the refiner margins for  
20 diesel, and the yellow/orange are the retailer margins.  
21 And we're seeing a lot of the same sort of shape in the  
22 margins on the diesel side, as we saw on the gasoline.  
23 With a couple noticeable exceptions being the 2008. For  
24 whatever reason, diesel margins were able to stay very  
25 noticeably high in 2008, where gasoline very quickly

1 fell.

2           That being said, the same sort of relationships  
3 in the margin sort of relationships did stay the same.  
4 So, the high price cases do represent a time of a little  
5 bit higher than normal refiner margins and every  
6 noticeably higher retailer margins. Where the low case  
7 was a time period of lower than normal refiner margins  
8 and roughly lower than normal retail margins, as well.

9           So, what all this means is here are the actual  
10 numbers that we used in order to create the actual  
11 gasoline, diesel, and jet fuel prices. The margins here  
12 are that first column over on the left, in the case of  
13 the mid case. It worked out from a crude to retail  
14 margin of 87.9 cents. We then add the proper taxes,  
15 including a 2-cent underground storage tank, then we  
16 multiplied it by the tax rate mentioned earlier. The  
17 same sort of methodology for both diesel and gasoline.

18           We did also include a Cap and Trade adder, which  
19 is basically the Cap and Trade price that was the same  
20 one that was used by our procurement and modeling unit  
21 for electricity generation. So, it is consistent with  
22 other modeling work done in the California Energy  
23 Commission.

24           I didn't go into jet fuel prices, but there are  
25 calculations done for them, and you can see what those

1 margins were below. The thing with our jet fuel prices  
2 is those jet fuel prices do represent a common carrier  
3 price for jet fuel. Thus, no state or federal taxes do  
4 apply to those jet fuel prices and none were added.

5 All of this basically cooks out to gasoline in  
6 the high case starting at around \$4.00 a gallon in 2017,  
7 and then rising all the way to \$7.50 by 2030 in the high  
8 case.

9 As one would expect, diesel is much more  
10 expensive or is more expensive than gasoline in all  
11 particular cases, and thus the dotted line is higher in  
12 the high case.

13 Gasoline in the mid case starts at a little bit  
14 under \$3.00 and then steadily rises to roughly about  
15 \$4.50 by 2030, in our mid-price case.

16 In our low price case, in 2017 gasoline per  
17 gallon is \$2.00 a gallon and then slowly rises to 2030,  
18 to about \$2.50.

19 That being said, with the fixed margin structure  
20 a lot of the relationships between gasoline, diesel and  
21 jet fuel always pretty much stay the same, and there's  
22 not a lot of crisscrossing because of it.

23 Now, that does change a little bit here when we  
24 talk about E-85 prices and transportation propane  
25 prices. In order to come up with a price projection

1 methodology for these two prices, which is outlined more  
2 clearly in our report, we had to sort of scrap the  
3 margin methodology because a percentage relationship was  
4 something we were seeing as a better fit within the  
5 data.

6           And to get data on both E-85 prices and propane  
7 prices were what we used was Clean Cities posted prices,  
8 which is the program by the Department of Energy,  
9 through the United States of America, which they have  
10 posted prices for E-85 and all alternative and renewable  
11 transportation fuels for the Nation, as a whole. And we  
12 were able to contact them and get California-specific  
13 prices when we did our analysis.

14           And in the case of E-85, we also look at prices  
15 from e85.com to see if they were relatively similar, and  
16 in both cases they were.

17           And what we saw is the sort of normal  
18 relationship between gasoline and E-85 was basically the  
19 gasoline price divided by 1.26 would get you an E-85  
20 price. And this was sort of the normal relationship  
21 between gasoline and diesel. And that works out to  
22 about a 15 percent difference between the two.

23           And in order to be a GGE or equivalent on a  
24 gasoline gallon, or energy content basis, you would need  
25 to divide the gasoline price by 1.3. So, in both our

1 mid and low case E-85, on an energy content basis, is  
2 actually more expensive than gasoline. Only in our high  
3 case does E-85 become price competitive with gasoline.

4           And when we brought this up with Propel, this  
5 was something that they also confirmed on their end that  
6 this was their current pricing methodology. Because  
7 what they were seeing is people were willing to pay a  
8 little bit of a premium for E-85, for it being a  
9 renewable fuel. Thus, they were not pricing at price  
10 equivalency. So, we did carry that particular  
11 relationship moving forward within our price cases.

12           Now, in the case of propane, propane prices on  
13 the transportation side seemed to match refiner  
14 acquisition costs or the price of crude oil a little bit  
15 more closely. That being said, we have a 1.6 multiplier  
16 to the crude oil price for our propane and 1.79 for the  
17 high case, and a 1.38.

18           And this particular relationship does change how  
19 propane relates to gasoline in the different cases. And  
20 what I'm talking about here is in the high case the  
21 propane price, which is very much here on the top, is  
22 very much more expensive than gasoline on a per-gallon  
23 basis.

24           E-85 keeps it very close or a very standard  
25 relationship with gasoline in the high case.

1           Now, here in the mid case the dotted line, which  
2 is the propane, starts out lower then becomes more  
3 expensive than gasoline on a per-gallon basis from about  
4 2025 onward.

5           In the low case, propane is always less  
6 expensive than gasoline on a per-gallon basis.

7           Now, what you'll also notice is the gap between  
8 gasoline and E-85, as we go down on the different price  
9 forecasts it does become closer and closer. And a  
10 little bit of that is because you've got a lower price  
11 in gasoline, you also have a smaller divider, if you  
12 will, to create the E-85 price.

13           Now, moving on to transportation CNG and LNG.  
14 In this particular case we do not use crude oil as our  
15 sort of base forecast in order to create a final price.  
16 Here we actually utilize the Natural Gas Unit, in the  
17 Supply Analysis Office. We actually used their Henry  
18 Hub price cases that were developed for the IEPR, so  
19 they are consistent with work that is being done on that  
20 side of the aisle.

21           We then created -- we used the same sort of  
22 margin methodology that we used in gasoline and diesel.  
23 Here, we used PG&E tariff price information and Clean  
24 Cities information in order to come up with some therm  
25 margin differences.

1           In the case of the difference between Clean  
2 Cities and PG&E, they were so close that we actually  
3 ended up relying more on the PG&E tariff prices because  
4 we had a longer run of information.

5           So, I think in the case of the CNG price it  
6 would be the calculation is straight forward. We take  
7 the Henry Hub price; we add the margin, and then the  
8 appropriate taxes.

9           Then, when we get to an LNG price we would then  
10 divide the CNG price by the -- or, the CNG GGE price,  
11 and divide it by 1.14 because according to the Clean  
12 Cities information LNG was being discounted relative to  
13 CNG. Likely, in order to increase its penetration in  
14 the market, but that was the relationship we saw, and so  
15 that was got modeled into the forecast.

16           In the case of the mid case, the margin was  
17 \$1.30 per therm. In the high cases, \$1.65 per therm.  
18 And in the low case it was \$1.13 per therm. That being  
19 said, because we have such low natural gas prices going  
20 on in the U.S. right now, CNG and LNG are very much  
21 discounted relative to gasoline on a GGE basis.

22           In the case of gasoline -- or, in the case of  
23 CNG, in the high case it starts just above \$3.00 and  
24 rises just above \$4.00 in 2030. Where the gasoline  
25 price starts at \$4.00 in 2017 and then rises all the way

1 up to roughly \$7.50 by 2030.

2 In the case of the mid case gasoline, a little  
3 bit under \$3.00, it rises to a little bit above \$4.00.  
4 CNG here, again, a little bit closer in this particular  
5 case. It's about \$2.50 here, in 2017. But it's fairly  
6 flat over the forecast period and only rises to roughly  
7 about \$3.30 by 2030.

8 All these relationships are very close together  
9 in the low case.

10 Finally, to wrap up before I lose my voice here,  
11 and I apologize, I'm battling a little bit of a cold, in  
12 the case of the electricity prices we basically used the  
13 same electricity prices that are used in our electricity  
14 demand forecast. In this case it was the residential  
15 rate. We are doing additional work to try to figure out  
16 if there is additional information for a retail  
17 electricity rate that we could possibly use, but that  
18 work is still ongoing.

19 In the case of hydrogen, the hydrogen prices are  
20 from the same NREL team that is developing the AB8  
21 report. And, basically, they develop the same price  
22 projections that we are using that were presented  
23 earlier. And since I didn't, or since my staff didn't  
24 do either of those, I don't have any sort of  
25 presentation on what those actual numbers are.



1           So, if there are any questions, I'd be happy to  
2 take them right now.

3           MR. SCHREMP: Yeah, Ryan, this is Gordon. I  
4 have a quick question for you. Have you, I know that  
5 you're taking into account carbon market cost increases  
6 on the fuels for, say, gasoline and diesel. Have you  
7 also done that for your liquefied natural gas forecast  
8 or you haven't incorporated any of those, yet?

9           The only reason I ask is for fuels under the  
10 CAP, LNG actually does have a fee associated with it.

11          MR. EGGERS: No. I'm glad you brought that up,  
12 Gordon. Cap and Trade was not included in both the CNG  
13 and LNG prices, but that is something we can incorporate  
14 moving forward.

15          MR. SCHREMP: Okay, thank you.

16          COMMISSIONER SCOTT: Great, thank you very much,  
17 Ryan.

18          We'll now to our public comment portion. I do  
19 not have any blue cards up here with me, indicating  
20 public comment in the room.

21          But let me just ask, is there anyone in the room  
22 who would like to make a public comment? If so, please  
23 come on up to the mic and we're listening.

24          Okay, let me turn to our WebEx to see whether or  
25 not we have any public comments there?

1 MS. RAITT: No comments on WebEx.

2 COMMISSIONER SCOTT: No comments on WebEx. All  
3 right, well then let me, as Heather's pulling up the  
4 information about how to get your comments in, just say  
5 thank you so much to everyone today. I thought it was a  
6 series of really thoughtful and informative  
7 presentations. And you guys all gave really clear  
8 explanations of relatively complicated datasets and sets  
9 of information, so I appreciate that. Thank you for  
10 doing such great presentations.

11 And so, a special thanks to Ryan, to Gordon, to  
12 Dave, and to Adrian for their presentations today.

13 I do want to remind folks, who are interested  
14 stakeholders or commenters, to consider the question  
15 that Ryan asked in his earlier presentation about what  
16 types of data assessments can be replicated to the  
17 alternative and renewable fuels? That's something that  
18 we're very much looking forward to receiving your  
19 constructive comments on this question and, of course,  
20 any feedback that you have on the workshop.

21 I'd love to say thank you to our terrific IEPR  
22 team, who has these things running smoothly all of the  
23 time. Thanks for your great work.

24 And let me turn real quick to Heather, so she  
25 can go through next steps with folks.

1 MS. RAITT: Yeah, just to say that the written  
2 comments are due on July 20th, and all the information  
3 for how to submit comments is in the notice.

4 COMMISSIONER SCOTT: Great. So, have a good  
5 afternoon and with that, we're adjourned.

6 (Thereupon, the Workshop was adjourned at  
7 4:25 p.m.)

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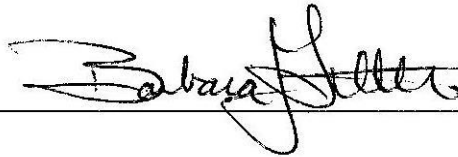
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