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BEFORE THE

CALIFORNIA ENERGY COMMISSION

In the matter of,)
) Docket No. 17-IEPR-10
)
2017 Integrated Energy Policy)
Report (2017 IEPR))

JOINT AGENCY WORKSHOP ON DEVELOPMENT AND USE OF RENEWABLE GAS, BIOMETHANE, AND BIOGAS TO REDUCE SHORT-LIVED CLIMATE POLLUTANTS

CALIFORNIA ENERGY COMMISSION

FIRST FLOOR, ART ROSENFELD HEARING ROOM

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

TUESDAY, JUNE 27, 2017 9:35 A.M.

Reported By: Peter Petty

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Matthewson Epuna, Commissioner

Dorris Chow, Commissioner

California Air Resources Board

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2 JUNE 27, 2017 9:35 A.M.

- 3 MS. RAITT: I'll go ahead and get started. So,
- 4 welcome to today's 2017 IEPR Joint Agency Workshop on
- 5 Renewable Gas. I'm Heather Raitt, the Program Manager
- 6 for the IEPR.
- 7 For the housekeeping items, our restroom's out
- 8 the doors, behind the hearing room. There's a snack bar
- 9 on the second.
- 10 And if there's an emergency and we need to
- 11 evacuate the building, please follow staff across the
- 12 street, diagonal to the building, to the Roosevelt Park.
- 13 Also, please know that workshop today is being
- 14 broadcast over WebEx. And so, we will have an audio
- 15 recording that will be posted on our website in about a
- 16 week, as well as a written transcript that will be
- 17 posted in about a month.
- 18 We do have a very full agenda today. So,
- 19 please, I'd like to remind our speakers to stay within
- 20 your allotted times. And we will actually have a little
- 21 sign to let you know when you've got a two-minute
- 22 warning, when time is up.
- 23 At the end of the day there will be an
- 24 opportunity for public comments. We will request that
- 25 you go ahead and fill out a blue card, and you can give

- 1 it to me. The blue cards are at the entrance to the
- 2 hearing room. And we will limit comments to three
- 3 minutes per speaker.
- Also, for those on WebEx, we have an opportunity
- 5 for comments at the end of the day. We won't have an
- 6 opportunity for a Q&A, but we will have an opportunity
- 7 for comments. And you can just raise your hand to let
- 8 our WebEx Coordinator know that you'd like to make
- 9 comments at the end of the day.
- 10 Written comments are welcome and they are due on
- 11 July 11th. And the notice gives you all the information
- 12 for submitting written comments.
- 13 And with that, I'll turn it over to the Chair.
- 14 CHAIR WEISENMILLER: Yeah, Heather, one
- 15 question. We have a lot of people standing, so is if
- 16 possible could we find either more chairs an overflow
- 17 room?
- MS. RAITT: We're working on setting up some
- 19 overflow in the hearing room across the way, in Hearing
- 20 Room B. So, I'll let you know when we have that ready.
- 21 And also, I should mention we're making some
- 22 more hardcopies for folks for the handouts, because we
- 23 did run out, but we'll have some more available.
- 24 CHAIR WEISENMILLER: That's good. I wanted to
- 25 thank everyone for coming today. We have a pretty

- 1 packaged agenda. We have a pretty packed dais. So,
- 2 anyway, we're going to -- just a few of us will kick off
- 3 with comments and then we just really want to get into
- 4 the meat of the matter.
- 5 I'm going to say a few words, just briefly
- 6 framing things. Obviously, the short lived climate
- 7 pollutants are a big issue for us going forward. It's a
- 8 big responsibility for the Air Board in that area. In
- 9 fact, we've got a pretty good background in the hearing
- 10 notice for the SB 1383, and what it does generally. It
- 11 goes into a pretty simplified description of it. But
- 12 the basic message is we're trying to deal with short
- 13 lived climate pollutants.
- 14 And part of that bill drafted the Energy
- 15 Commission to have a workshop on this topic. And as
- 16 part of that, we were going to set up the workshop in
- 17 consultation with the ARB and PUC. And so, I have
- 18 representatives of both those agencies here today.
- 19 Certainly, the Governor's Office is also here. And this
- 20 is a huge issue for Karen Ross and her folks.
- 21 So, again, it's a pretty packed dais and a lot
- 22 of great speakers coming up.
- I would note that this is sort of building off
- 24 of an earlier workshop we had on sort of the hydrogen
- 25 questions. And that was a May 12th workshop looking the

- 1 particular -- we had a panel dealing with what to do
- 2 with excess electricity. Instead of curtailing the
- 3 solar, what are the best uses?
- 4 And obviously, one of the things we looked at
- 5 was hydrogen, so we had a couple of speakers go through
- 6 that. Although, frankly, it was disappointing and it
- 7 really did not get into cost effectiveness there. And
- 8 so, certainly hoping we can get more on the record on
- 9 that.
- I think, in trying to keep things simple, the
- 11 reality is I believe that looking at these issues, you
- 12 know, gas has come into people's minds a lot from San
- 13 Bruno and Aliso. And so, as we look at transitioning
- 14 some of the fuel types I think we have to convince
- 15 people that we've got the leakage under control on the
- 16 pipeline system, and we have to convince people that
- 17 it's safe. Even if, you know, we've sort of moved Aliso
- 18 from natural gas to renewable gas, I'm not sure the
- 19 Porter Ranch people are going to be that happy.
- 20 So, I think we have to really have that as part
- 21 of the thinking about things is how do we deal with
- 22 public perception?
- 23 Certainly, the other thing which the Legislature
- 24 certainly calls out for us to look at here is sort of
- 25 cost effectiveness and how to address some of those

- 1 questions.
- 2 So again, I think moving forward it's really
- 3 important to deal with these questions. I think,
- 4 certainly, that public perception issue is important. I
- 5 think, certainly, trying to deal with the cost
- 6 effectiveness issue is important.
- 7 I think, as my colleagues in the PUC know, we're
- 8 sort of at record levels of disconnect at this stage.
- 9 So we have to be, obviously, very prudent of where we
- 10 put our money.
- 11 Let me ask, Cliff, do you want to say a few
- 12 words?
- MR. RECHTSCHAFFEN: Sure. I was hoping people
- 14 would think I was Richard Corey and I would get more
- 15 cachet, but I guess they --
- 16 (Laughter)
- MR. RECHTSCHAFFEN: We were bused here. It's
- 18 almost a cliché, but I think it bears repeating that
- 19 what we're doing here is path breaking and leading the
- 20 country, and our efforts are more important than ever
- 21 given Federal retrenchment on climate and, in particular
- 22 on dealing with methane.
- Renewable gas is one important part of our
- 24 strategy to meet our short-lived climate pollutant
- 25 goals. It's very important. We have very ambitious

- 1 goals. We have a lot to do and we have to do it very,
- 2 very quickly. So, I look forward to an excellent
- 3 discussion.
- We have folks from the PUC, Doris and Matthew,
- 5 who are going to talk about the various roles that we
- 6 play in the 1383 implementation, and you'll hear from
- 7 them later. So, I look forward to the discussion today.
- 8 MR. COREY: Yeah, thanks Chair Weisenmiller. A
- 9 few points and one is that SB 1383 built on 605, SB 605,
- 10 both from Senator Lara, which recognized, as we all do,
- 11 the important role that short-life climate pollutants
- 12 play in terms of its contribution to climate change.
- And SB 1383 requires a 40 percent reduction in
- 14 methane, as well as some other short-life climate
- 15 pollutants, by 2030 relative to the 2013 emissions. It
- 16 also recognizes those reductions present, in themselves,
- 17 a great opportunity to utilize a resource that's
- 18 substantially vented to the atmosphere.
- 19 But in doing do it recognized there are barriers
- 20 in terms of how we can effectively move together and
- 21 that we're only going to get there through collaboration
- 22 amongst our energy agency partners, CDFA and you all.
- 23 But it's an opportunity we need to seize in presenting
- 24 both reductions and economic opportunity, as well as a
- 25 model for others to follow. So, we're really excited

- 1 about this, but much work in front of us. So, thank
- 2 you.
- 3 CHAIR WEISENMILLER: I was actually going to go
- 4 to the Governor's Office first, but accidentally turned
- 5 to Cliff. But anyway, go ahead.
- 6 MR. GOMEZ: No, no, it should go to the
- 7 Commissioners. I mean, really, I think the three of you
- 8 so far have really covered the range of issues. You
- 9 know, in my discussions with agencies, as they've come
- 10 in over the last few months, with respect to
- 11 implementation of 1383, you know, they always kind of
- 12 catch onto this issue that Richard has talked about.
- 13 There's an opportunity here that as we achieve our
- 14 goals, there's an opportunity to use these resources.
- And so, you know, I think it's insightful that
- 16 the bill actually included this to be part of the IEPR
- 17 and to talk this through.
- 18 And the bill actually provides opportunities in
- 19 the future to see how we pivot or adjust as time goes
- 20 on. And so, I'm looking forward to the discussion.
- 21 Thanks.
- MS. LESTER MOFFITT: Good morning. Thank you
- 23 for having us here. So, Agriculture represents about 8
- 24 percent of our State's greenhouse gas emissions, of
- 25 which over half is from methane and from the dairy and

- 1 the livestock sector.
- 2 And so there's a lot of opportunity here, as we
- 3 have these conversations, as we hear from folks in the
- 4 room for agriculture to continue to lead with innovation
- 5 in making great strides, and reducing methane emission
- 6 reductions from our dairy and livestock sectors.
- 7 I think there's also a lot of opportunities to
- 8 continue to strengthen those ties. Not just with the
- 9 waste and the energy sector, but also water quality, air
- 10 quality as well.
- 11 And so, I think I'm looking forward to having
- 12 some conversations really looking at the integral, in
- 13 the whole system as we do this.
- 14 One thing I'd like to say is we did kick off,
- 15 through the SB 1383 process, the Air Resources Board has
- 16 been leading the charge with some working groups, and we
- 17 had our first working group yesterday. There's three
- 18 workgroups that are led by industry. And I think that's
- 19 a very important part of that is that industry is at the
- 20 table. And so, the first workgroup was yesterday.
- 21 There's another one, a separate working group meeting, I
- 22 believe, next week.
- 23 And so, there's really great work already
- 24 happening. We kicked it off a month ago and the
- 25 workgroups are already hard at working getting and

- 1 identifying the barriers, and looking for very
- 2 collaborative solutions.
- 3 So, thank you, guys, for all the workgroup work
- 4 and then I look forward to the conversation today.
- 5 CHAIR WEISENMILLER: Yeah, so the Imbrecht Room,
- 6 which is right across the atrium, is now open for those
- 7 who want to be more comfortable listening to what we're
- 8 talking about. So, that's the first announcement.
- 9 I was going to ask if we could have, submitted
- 10 for the record, sort of the schedule for the various
- 11 working groups? If you could just submit, in the docket
- 12 here, the schedule for the working groups that would
- 13 probably -- because we know there's people interested in
- 14 that topic.
- 15 Let's go to the first panel, which is going to
- 16 set more context of what the various State policies are.
- 17 Some of them complementary, some of them are more
- 18 challenging.
- John, you want to lead the group?
- 20 MR. KATO: Sure thing. And thank you, thank
- 21 you, Chair. I'm John Kato, the Deputy Director of the
- 22 Fuels and Transportation Division, over at the Energy
- 23 Commission. I am the Moderator for Panel One, which is
- 24 the Overview of California Policies, Programs and
- 25 Regulations to SB 1383 Responsibilities.

- 1 Each panelist will present their respective
- 2 agency perspectives in regards to SB 1383. So, we have
- 3 a loading order of first CEC, then ARB, then PUC,
- 4 CalRecycle, and CDFA.
- 5 As a reminder, Panelists, please let Heather,
- 6 behind the podium, know when to advance the slides. Be
- 7 kind of aware of the time frame and time limit.
- 8 And members on the dais, we would like to have
- 9 all the questions held until everyone gives their
- 10 presentation. However, with that said, if there's a
- 11 pressing question, nothing precludes you from asking the
- 12 questions at that time. So, again, it's your
- 13 prerogative. We just want to keep things flowing as
- 14 quickly as possible.
- Okay. So with that, Tim, please begin with your
- 16 presentation.
- MR. OLSON: Hi, I'm Tim Olson with the
- 18 California Energy Commission. Let's go to the next
- 19 slide.
- 20 So, the Energy Commission has a couple of
- 21 different responsibilities under SB 1383. One is
- 22 seeking your recommendations today. And out in the
- 23 lobby there's a report entitled, "Staff Framing
- 24 Document, Challenges, Considerations, Questions for
- 25 Stakeholders to Address." This is the document that has

- 1 several different questions and issues raised that we're
- 2 looking for your feedback on that, and comments into the
- 3 recommendation in the form of recommendations.
- 4 The other point is that the Energy Commission,
- 5 the other responsibility under SB 1383 is we need to
- 6 prepare a cost effectiveness analysis of all of these
- 7 different options, electricity, and transportation, and
- 8 for each submarket that we're looking at. Dairy farm
- 9 manure methane, wastewater treatment, landfills, organic
- 10 diversion from landfills, and maybe even into the woody
- 11 biomass where there's a waste residue.
- 12 You will not see in that framing document any
- 13 conclusions about cost effectiveness. We're using this
- 14 process to gather more cost data. That information will
- 15 be developed over time.
- This information, from this workshop, will flow
- 17 into a renewable gas chapter of the Integrated Energy
- 18 Policy Report.
- 19 The other thing is, as John Kato mentioned
- 20 there's lots of interaction and workgroups between the
- 21 agencies and you'll hear more about that today.
- The next slide, please. So, the Energy
- 23 Commission also has another kind of role. We deploy
- 24 money in both commercial development and also research
- 25 and development. We have examples on this slide,

- 1 reflecting about 15, 18 years of history from this
- 2 agency. Some of those, we have projects that we've co-
- 3 funded, both electricity generation and transportation
- 4 fuels.
- 5 Some of the emerging technologies are candidates
- 6 in those. You're going to hear about some of those
- 7 today.
- 8 We are co-partners with private firms on almost
- 9 every single project, and partners with our sister
- 10 agencies on a couple of them.
- 11 We have examples of four pipeline injection
- 12 projects in California. In our short history in this
- 13 area, the Energy Commission has been involved in three
- 14 of those. They're all meant to be looking at
- 15 transportation outcomes. You're going to hear from one
- 16 of those companies today.
- 17 And we also have examples of success and
- 18 progress on not only anaerobic digestion, but other
- 19 technologies, pyrolysis, gasification, and some of the
- 20 other conversion technologies.
- 21 The next slide, please. This gives you an
- 22 indication of the Energy Commission projects. What we
- 23 did here is show you where the projects are. And the
- 24 point of this is, this is true of every agency, too,
- 25 where projects are funded, they happen to be located

- 1 with the areas of disadvantaged communities. So,
- 2 there's a connection there.
- 3 Let's go to the next slide. The next slide,
- 4 please. This slide gives you an indication of the
- 5 Energy Commission ARFVTP funding. Since 2009, about \$50
- 6 million deployed in biogas, renewable gas projects, all
- 7 transportation.
- 8 We also have deployed money, about \$20 million
- 9 in infrastructure, mostly natural gas fueling stations.
- 10 And then, we have this other category, vehicle
- 11 buy-down. Several tens of millions on the vehicle buy-
- 12 downs, covering differential cost of the non-petroleum
- 13 fuels compared to diesel vehicles, and vehicle
- 14 demonstrations. Of note is the Cummins-Westport, low
- 15 NOx, 8.9 liter engine, co-funded with South Coast Air
- 16 Quality Management District, Southern California Gas
- 17 Company and, of course, that corporation.
- 18 So, that's kind of a quick sum up of the Energy
- 19 Commission activity.
- MR. KATO: Thank you. Next, we'll have Floyd,
- 21 from the Air Resources Board.
- MR. VEGARA: Good morning. Next slide, please.
- 23 So, I'll go quickly over these, provide some
- 24 foundational comments based on the short-lived climate
- 25 pollutant strategy that our Board recently adopted, and

- 1 how that fits within the SB 1383 requirements, both for
- 2 us and, you know, how the other agencies' activities are
- 3 affected by that.
- 4 I'll also talk briefly about some of the
- 5 existing programs we have at the Air Board that are
- 6 either affected by SB 1383 or further the objections in
- 7 that statute.
- 8 And then, we're trying to head off a couple
- 9 other questions that were posed to us in terms of
- 10 tracking methane reduction progress, so we'll talk a
- 11 little bit about that.
- 12 The next slide, please. So, as mentioned
- 13 earlier, short-lived climate pollutants, or SLCPs,
- 14 include methane and other pollutants, black carbon and
- 15 hydroflora carbons. These are powerful climate forcers
- 16 that have lifetimes of days to a few decades, and have
- 17 global warming potentials that are tens to thousands of
- 18 times greater than carbon dioxide.
- 19 So, as I mentioned earlier, in March our Board
- 20 approved the SLCP strategy, which identifies a number of
- 21 measures to meet specific reduction targets that are
- 22 specified in the SB 1383, including a 40 percent
- 23 reduction in methane from 2013 levels, by 2030.
- 24 As Richard mentioned earlier, Senator Lara
- 25 authored two bills recognizing the importance of SLCPs,

- 1 and directing State agencies to work together,
- 2 collaboratively, to reduce these emissions as quickly
- 3 and as deeply as possible.
- 4 Let's see, I won't go into the history of that.
- 5 But the reductions of SLCP emissions, from these
- 6 measures identified in the strategy, will help meet the
- 7 State's 2030 GHG reduction target.
- 8 The next slide, please. So, this slide shows
- 9 the relative contributions of the various methane
- 10 sources in California. As you can see here, nearly half
- 11 the emissions come from the dairy and livestock
- 12 operations, specifically from manure management and from
- 13 enteric fermentation emissions. So, those are the parts
- 14 of the dairy sector that we're focused on with our dairy
- 15 workgroup that Jenny, from CDFA, mentioned earlier.
- The next slide, please. Okay, so real briefly,
- 17 going over the 1383 requirements. So, ARB and other
- 18 agencies will undertake a number of efforts this year to
- 19 address existing hurdles to developing methane projects
- 20 in the waste sectors, required by the bill.
- 21 First of all, we're working with CalRecycle to
- 22 develop regulations on organics diversion to achieve
- 23 substantial reductions by 2025 and 2030.
- 24 We're also working with the Energy Commission,
- 25 which is why we're here, very closely with the Energy

- 1 Commission in developing renewable energy and
- 2 infrastructure policies through the Commission's IEPR
- 3 process.
- We are working, my staff, on the low carbon fuel
- 5 standard, and Cap and Trade folks, we're working on a
- 6 pilot financial mechanism which is called for under
- 7 1383. And this is intended to strengthen the
- 8 environmental credits, but not just low carbon fuel
- 9 standard, but also looking at other environmental
- 10 credits that are relevant to the dairy and livestock
- 11 sector. And we believe that's a very important step in
- 12 making sure that the strongest market signals can help
- 13 get financing and make these projects real.
- 14 We're also providing -- SB 1383 also calls for
- 15 providing guidance on regulatory impacts on credit
- 16 revenues. And this is basically providing guidance on
- 17 how long these credits are intended to last. And again,
- 18 that is intended to strengthen the signal there.
- 19 So, we're also working with the Public Utilities
- 20 Commission, in coordination with CDFA, in developing
- 21 quidelines that gas corporations will use to select at
- 22 least five dairy biomethane pilot projects to
- 23 demonstrate the feasibility of pipeline injection.
- 24 We're also looking at developing a similar pilot
- 25 project under our Sustainable Freight Action Plan. A

- 1 work plan for that project will be released later this
- 2 summer. These projects should help develop least cost
- 3 pipeline injection strategies that will be transferrable
- 4 to future projects.
- 5 And then, finally, Chairman Weisenmiller
- 6 mentioned earlier the need for building confidence in
- 7 making sure that the pipeline emissions are reduced and
- 8 eliminated whenever possible. To that end our Board is
- 9 working closely, worked closely with the Public
- 10 Utilities Commission staff, as part of their 1371
- 11 rulemaking, recent rulemaking.
- 12 And also, our Board adopted the Oil and Gas GHG
- 13 Reduction measure back in March of this year, and that
- 14 is designed to reduce, substantially, GHGs and achieve
- 15 other co-benefits from the oil and gas production
- 16 sector.
- 17 The next slide, please. So, let's move
- 18 specifically to the dairy and livestock sector
- 19 requirements under 1383. The bill requires ARB and CDFA
- 20 to report by July 1st, 2020 on the progress the dairy
- 21 and livestock sector has made to meet the methane
- 22 emission reduction goals for this sector.
- 23 The statute also requires ARB, in partnership
- 24 with Food and Ag, to develop a regulation to reduce
- 25 manure methane emissions no earlier -- from this sector,

- 1 no earlier than January 1st, 2024. So, the information
- 2 that we're collecting and the recommendations are being
- 3 developed by the working group that Jenny mentioned
- 4 earlier will help support that future rulemaking
- 5 development.
- 6 And the approach we're taking here is working
- 7 closely with the industry and other stakeholders to
- 8 develop recommendations and approaches that, you know,
- 9 in an ideal world, if everything works out well, we
- 10 won't even need to develop regulations. We want to make
- 11 these collaborative, voluntary measures to get the
- 12 deepest possible reductions and get these projects off
- 13 the ground. And if we're successful there, that should
- 14 reduce or possibly eliminate the need for regulations.
- 15 And that's at least our hope.
- So, we're required to release a progress report
- 17 before a regulation is developed. So, a progress report
- 18 must discuss the impact that a regulation may have on
- 19 leakage, as well as a number of other considerations
- 20 called out in the bill, and those are listed here.
- 21 The next slide, please. So, as mentioned
- 22 earlier, the 1383 addressed a number of things and
- 23 provided a number of directives, one of which is to
- 24 develop a working group, or consult with a wide range of
- 25 stakeholders involving the dairy sector, and

- 1 environmental groups, and project developers, and things
- 2 like that.
- 3 So, what we did is we developed a manure
- 4 management strategy, or we are in consultation with CDFA
- 5 and stakeholders that will focus on as many voluntary
- 6 methane emission reductions projects as possible before
- 7 any regulatory action is taken. And this will be
- 8 accomplished through a combination of actions, such as
- 9 establishing incentives, filling research gaps,
- 10 collaboration to overcome barriers, the development of
- 11 policies to encourage renewable gas production.
- 12 And to this end we are working with CDFA and our
- 13 sister agencies. We formed a dairy and livestock
- 14 workgroup, as mentioned earlier. And that is an
- 15 important step in developing recommendations that are
- 16 going to inform our efforts and those of our sister
- 17 agencies as we move forward.
- 18 The next slide, please. So, just a little
- 19 bit -- no, the previous slide. Yeah. So, a little bit
- 20 more there. So, the working group that we've put
- 21 together, as mentioned, is comprised of an oversight
- 22 group, which is the heads of the sister agencies that
- 23 are involved, and then the three technical subgroups,
- 24 one of which is focused on fostering markets for
- 25 digester projects, dairy digester projects. The second

- 1 subgroup is for fostering markets for non-digester
- 2 projects. And then, the third subgroup is intended to
- 3 address research needs including, but not limited to,
- 4 enteric fermentation.
- 5 And so, we've worked with the various subgroups
- 6 and the co-chairs for those subgroups and put together a
- 7 wide range of stakeholders.
- 8 So, I covered most of that here, the next slide.
- 9 I won't go too much into these other programs, but
- 10 suffice it to say that we have a number of programs
- 11 right now on livestock offsets. Mobile source strategy,
- 12 you know, has an element in there for a strategy for
- 13 displacing diesel with biomethane to get us to near zero
- 14 technologies.
- The next slide, please. The low carbon fuel
- 16 standard is a very strong market signal for producing
- 17 very low carbon fuels, including biomethane.
- 18 As mentioned earlier, the Sustainable Freight
- 19 Action Plan also has relevant provisions that affect
- 20 this.
- 21 And then, of course, we're working with -- the
- 22 next slide, please. We're working with our sister
- 23 agency, at Food and Ag, to develop, to work on their
- 24 Dairy Digester and Alternative Manure Management
- 25 Program.

- 1 So, I think I will skip the last couple of
- 2 slides just for time, plus we may go over that in
- 3 questions. So, thank you.
- 4 MS. CHOW: Good morning, my name is Dorris Chow,
- 5 with the California Public Utilities Commission, in the
- 6 Energy Division, Natural Gas Section.
- 7 Today I'm going to tag team with Matt Epuna.
- 8 I'm going to be talking about biomethane gas activities
- 9 at the CPUC, and the BioMAT Program, while Matt will be
- 10 talking about the pipeline safety.
- 11 The next slide, please. So, before any
- 12 biomethane gas gets injected into the pipeline it has to
- 13 meet what we call a gas quality standard. In accordance
- 14 to AB 1900, the CPUC opened a rulemaking to establish a
- 15 biomethane inject standard for human and pipeline
- 16 safety. And this was approved in 2014.
- 17 And the standard is to be reviewed every five
- 18 years, or if new information arises, such as the
- 19 biomethane studies conducted by the CCST.
- They are tasked to review certain elements of
- 21 the CPUC Biomethane Injection Standards, such as the
- 22 heating values, the siloxanes, and the dilutions, and
- 23 the blending standards.
- So, once a contract is finalized, CCST has nine
- 25 months to conduct the studies. And once the study is

- 1 finalized, the CPUC has within six months to open a
- 2 rulemaking or a proceeding to reexamine its biomethane
- 3 injection standards.
- 4 The next slide, please. The CPUC currently have
- 5 \$40 million Biomethane Interconnection Incentive
- 6 Program. Successful biomethane projects will be
- 7 eligible for interconnection rebates of \$3 million per
- 8 project or \$5 million for dairy digesters. The program
- 9 will end by 2021, or earlier, if funding is exhausted.
- 10 As soon as the incentive program funding runs
- 11 out, or sunset in 2021, the CPUC will open a proceeding
- 12 to address how we would promote biomethane industries in
- 13 California. So far, currently in this program we have
- 14 one project, called the CR&R, in Paris, California.
- 15 They are expected to interconnect to the SoCalGas system
- 16 this summer and they qualify for the \$3 million rebate.
- 17 The next slide, please. So, Senate Bill 1383
- 18 requires the CPUC, in consultations with Air Resource
- 19 Board and the California Food and Ag to direct the gas
- 20 corporations to implement at least five dairy biomethane
- 21 projects to be injected into the common pipeline system.
- The gas corporations may recover, in rates, the
- 23 reasonable costs of the pipeline infrastructure.
- The next slide, please. So, to implement SB
- 25 1383, the CPUC opened a rulemaking just last week and we

- 1 propose four implementation framework. And I would like
- 2 to let you know that the CPUC have worked with Air
- 3 Resource Board, the California Food and Ag, and the CEC
- 4 to get all inputs and comments. And we reach out to all
- 5 the stakeholders to get some information on this.
- 6 So, based on all the inputs and comments, we
- 7 propose four implementation plans. The first one is the
- 8 definition of infrastructures. We propose that defining
- 9 the infrastructure as a gathering line, the point of
- 10 receipt and the pipeline extensions. And those costs
- 11 will be recorded into the utilities' memorandum accounts
- 12 and it will be eligible for cost recovery from the
- 13 utilities' customers.
- 14 All other costs associated, such as the
- 15 digesters and the cleanup facility are the
- 16 responsibility of the biomethane producer. Again, this
- 17 is just a proposal.
- In terms of how the five pilot projects will be
- 19 selected, we propose a scoring criteria based on, number
- 20 one, business model, number two financial plan, and
- 21 number three greenhouse gas reductions, environmental
- 22 benefits, disadvantaged communities, and project
- 23 readiness.
- So, we propose that we issue a solicitation
- 25 process. And based on the five highest score on these

- 1 selection criteria, we'll pick the five pilot projects.
- 2 So, the five pilot projects are responsible to
- 3 provide us various data, including costs to construct,
- 4 maintain, and operate the biomethane dairy projects.
- 5 And so, these data will provide valuable information
- 6 about the economic feasibility of the biomethane
- 7 productions.
- 8 So, please note this is just a proposal. The
- 9 CPUC will be holding two public workshops on July 10th
- 10 in Fresno. One will be around lunchtime and the other
- 11 one will be in the afternoon.
- So, in the public workshop we'll be providing
- 13 more detailed information about this framework and we
- 14 will seek public comments. Written comments are due
- 15 August 4th.
- The next slide, please? So, the BioMAT is a
- 17 feed-in tariff program for bioenergy generators, the
- 18 size of 3 megawatts or less. It offers a fixed price
- 19 contracts with utilities based on the kinds of
- 20 feedstock.
- 21 As you can see from the chart here, the biogas
- 22 from wastewater, fruit processor, and organic wastewater
- 23 diversions offer \$127.72 per megawatt hour. We
- 24 currently have a total of 5.5 megawatts from category
- 25 one, the municipal solid waste.

- 1 So, to be eligible for this program, the project
- 2 must be located in the utility's service territory and
- 3 have completed an interconnection impact study.
- 4 So now, I'll turn it over to Matt on the next
- 5 slide.
- 6 MR. EPUNA: Thank you, Dorris. My name is
- 7 Matthewson Epuna. I'm with CPUC, in the Gas Safety and
- 8 Reliability Branch.
- 9 The Commission does have a broad authority to
- 10 regulate all Investor Owned Utilities in California,
- 11 meaning all Investor Owned Utilities that have
- 12 intrastate gas pipeline, and also natural gas storage
- 13 facilities within California.
- 14 I do have to add a caveat on the natural gas
- 15 storage fields. The Commission does share jurisdiction
- 16 with Department of Oil and Gas and Geothermal Resources.
- 17 In that sense, the Commission has everything above
- 18 ground, meaning from the wellhead to the other scrub-in,
- 19 injection and transmission pipeline within the field,
- 20 while DOGGR has the other, from the wellhead down to
- 21 deep formation.
- 22 Anyway, one of the authorities that the
- 23 Commission has is the California Public Utilities Code
- 24 Section 701. It says that the Commission may supervise
- 25 and regulate every Public Utility in the State, and do

- 1 all things whether specifically designated in this part
- 2 or in the addition thereto.
- 3 So, given that, there are also other -- in
- 4 addition to this, the Commission does have certification
- 5 and agreement -- I'm sorry, next slide, please. So, I
- 6 said in addition to the Public Utilities Code, the
- 7 Commission does have certification and agreement with
- 8 the Federal Pipeline and Hazardous Material Safety
- 9 Administration, simply called PHMSA.
- 10 Through that certification and agreement the
- 11 Commission is required to enforce the Federal Natural
- 12 Gas Pipeline Safety Regulations. And these regulations
- 13 are just minimum, minimum standards. So, each state
- 14 within the union that does have this certification
- 15 agreement, it's also allowed to implement more stringent
- 16 requirements than that minimum Federal standard.
- 17 The next slide, please. In the interest of
- 18 time, I'm just going to quickly go through this.
- 19 So, the Commission then, with these authorities,
- 20 established General Order 112(f), which prescribes the
- 21 design of pipeline facilities, construction,
- 22 maintenance, and operation of all transmission gathering
- 23 lines and distribution facilities within the State.
- In addition to that, the Commission also has
- 25 another general order called 58(a), which prescribes the

- 1 Gas Quality Standard that every utility must meet. And
- 2 these are particularly important, especially in entrant
- 3 points. Whenever there is an entrance to the
- 4 transmission infrastructure, there needs to be several
- 5 things done to verify that that gas entering into the
- 6 transmission system met certain gas quality standard, or
- 7 what we call pipeline quality gas.
- 8 The next slide. The question arose whether this
- 9 whole effort pertaining to SB 1383 is really worth it if
- 10 all the gas will leak out. So, to illustrate that
- 11 point, I'm trying to show that the natural gas pipeline
- 12 facilities do not leak as much gas as many may think.
- I believe, according to the study or analysis
- 14 conducted by ARB, the pipeline portion of this was about
- 15 7.5 percent of the total greenhouse leakage in
- 16 California. So, in that sense, the pipeline facilities
- 17 only contributed about .75 percent of the greenhouse in
- 18 California, in 2015.
- 19 I've run out of time. I will discuss the next
- 20 slides in case anyone else has questions.
- 21 MR. BRADY: Hi, my name's Hank Brady. I'm with
- 22 CalRecycle. This is my colleague, Scott Beckner. We
- 23 are going to discuss the intersections of the waste and
- 24 the energy sectors, short-lived climate pollutant
- 25 strategy, the IEPR and SB 1383.

- 1 Scott's going to discuss some of the more
- 2 technical aspects, existing data, and tracking for
- 3 biomethane from the waste sector, and I'll give an
- 4 overview of SB 1383's organic waste reduction targets,
- 5 background on the waste sector and CalRecycle's
- 6 regulatory process in connections between the IEPR RNG
- 7 sections and the waste sector.
- 8 The next slide, please. SB 1383 codified the
- 9 most dramatic solid waste reduction targets in 30 years.
- 10 It requires a 50 percent reduction in disposal of
- 11 organics by 2020 and a 75 percent reduction by 2025,
- 12 with both of those targets tied to 2014 baseline, which
- 13 I'll discuss in a moment.
- 14 And also, less pertinent to the energy sector,
- 15 but critical to the overall methane reduction, is that
- 16 the legislation also directs CalRecycle to include
- 17 requirements to achieve a 20 percent improvement in
- 18 edible food recovery by 2025. And all of these goals
- 19 are essential to the SLCP's 40 percent methane reduction
- 20 target, of which the waste sector is expected to
- 21 contribute a 4 million metric ton reduction.
- The next slide, please. And this slide just
- 23 simply notes that the legislation directs CalRecycle to
- 24 adopt regulations in consultation with the California
- 25 Air Resources Board, which is a process that we have

36

- 1 already begun.
- The next slide, please. So, what do we mean
- 3 when we talk about organics? These are some basic
- 4 examples of organic material that's in the waste stream.
- 5 This is green waste, food waste, wood and paper,
- 6 biosolids, and manure.
- 7 You can go to the next slide, please. This
- 8 shows the percent of disposal that was organic waste in
- 9 2014. Roughly two-thirds, or around 20 million of the
- 10 31 million tons of disposal in 2014 were organic waste,
- 11 with food waste making the largest portion at 5 to 6
- 12 million tons. And paper also significant at 4 to 5
- 13 million tons, or 17 percent. This is the 2014 number.
- If you go to the next slide, this is a look at
- 15 the previous five years that we have data for. Between
- 16 2014 and 2015 -- or, sorry, beginning in 2012,
- 17 disposal's been on an increase from year to year.
- 18 Disposal in 2014 was 31 million tons, as I mentioned,
- 19 and 2015 it increased to 33 and a half million tons,
- 20 which is the latest year that we have data available
- 21 for.
- We've seen there's a strong correlation between
- 23 economic growth and disposal, indicating there's a
- 24 potential to increase in the future years, absent
- 25 regulations.

- 1 The next slide, please. This chart demonstrates
- 2 some of the significance of the 2014 baseline. As I
- 3 previously mentioned, in 2014, 20 million tons of
- 4 organics were disposed. The legislation requires a 75
- 5 percent reduction from that 2014 baseline of 20 million
- 6 tons, which essentially equates to a reduction to no
- 7 more than 5 million tons of organic waste disposal on
- 8 and after 2015, the 5 million being 25 percent of what
- 9 was disposed in 2014. And that number remains flat, so
- 10 as generation and population grow, the target becomes
- 11 more and more difficult to achieve as the years go on.
- 12 The next slide, please. These slides quickly
- 13 outline our timeline for regulatory development, as well
- 14 as key milestones in the legislation related to the
- 15 waste sector.
- In 2017, CalRecycle, in consultation with ARB,
- 17 has been holding a series of informal workshops to vet
- 18 regulatory concepts. We had our third series of
- 19 workshops actually just yesterday. And we're looking to
- 20 develop draft regulatory language in the fall, and begin
- 21 formal rulemaking in 2018, with regulations to be
- 22 completed towards the end of '18 or early '19.
- 23 The first milestone is in 2020 and that's a 50
- 24 percent reduction, and it also requires that CalRecycle
- 25 and ARB complete an analysis of progress towards that

- 1 goal.
- 2 The legislation has the regulations taking
- 3 effect in 2022, which is two years after the first
- 4 milestone and three years prior to the 2025 target of 75
- 5 percent. And I'll go into the reason for our timeline
- 6 in just a moment.
- 7 So, go to the next slide, please. This slide
- 8 demonstrates a little bit of the main reason for our
- 9 timeline is that there's a lack of infrastructure for
- 10 recycling organic material, and the infrastructure is
- 11 expensive. Composting and anaerobic digestion range
- 12 from 8 to 15, and 30 to 15 million for facilities, and
- 13 our estimate is that there's a need for about 30 to 100
- 14 new facilities to recycle the material by 2025, and that
- 15 would range in the \$2 to \$3 billion.
- That's part of why we're implementing our
- 17 regulatory process this year is to send a market signal
- 18 and indicate early what the regulatory expectations will
- 19 be to our stakeholders.
- 20 Skip the next slide and skip to the next slide,
- 21 please. Thank you. So, I'm going to close with a
- 22 couple of points which tie our initiatives back to the
- 23 IEPR.
- 24 SB 1383 requires and directs the IEPR to include
- 25 recommendations relative to priority end uses of RNG and

- 1 consider the waste diversion goals, including the SLCP
- 2 strategy and other goals. And State agencies, such as
- 3 CalRecycle, are to adopt policies relative to those
- 4 recommendations.
- 5 As it relates to the waste sector, recycling of
- 6 organic waste through anaerobic digestion could generate
- 7 between 20 to 30 billion standard cubic feet of
- 8 renewable natural gas or 17 to 18 million diesel gallon
- 9 equivalents.
- 10 We believe the IEPR and our regulations present
- 11 an opportunity for collaboration to work on expanding
- 12 anaerobic digesting infrastructure.
- In our experience, in terms of increasing
- 14 recycling of materials and purchase of recycled products
- 15 requires a balance of ensuring feedstock security on the
- 16 recycling side and market demand on the purchasing side.
- 17 And this feedstock security surrounds developing
- 18 collection and processing standards that ensure clean
- 19 feedstock for anaerobic digestion or other organics
- 20 recycling.
- 21 And market demand can be achieved through
- 22 mechanisms such as carbon pricing, which is partially
- 23 addressed through Cap and Trade incentives, such as low
- 24 carbon fuel standard, and grants and purchasing
- 25 standards, which can take on a variety of forms and

- 1 depend on the product.
- 2 So, we appreciate the opportunity to consult and
- 3 look forward to continuing to work with the Energy
- 4 Commission, and all the other boards and departments
- 5 here today.
- 6 I'm going to transition to Scott on the next
- 7 slides.
- 8 MR. BECKNER: Thank you. So, shifting gears a
- 9 bit, I'm going to go over these slides pretty quickly.
- 10 These next three slides are three questions that I was
- 11 asked to touch on, from the CEC.
- Briefly, CalRecycle gathers information from
- 13 everywhere we can. But of most importance to me, and to
- 14 my team, are our direct relationship with the CEC and
- 15 the ARB. In particular, the AB 118 and EPIC Program
- 16 staff we have a really great working relationship with.
- 17 And ARB's GGRG and low carbon fuel standard staff.
- 18 In addition to that, one of the best ways for us
- 19 to learn what we need to know to further our goals,
- 20 under 1383, is direct, candid communication with
- 21 facilities that are actually producing the biogas and
- 22 diverting materials. We learn so many great things,
- 23 including barriers, and issues they're having with
- 24 interconnect, or with feedstock contracts, et cetera.
- 25 So, possibly the most important way we utilize

- 1 what we learn through these conversations is to inform
- 2 our policy and our regulation development. And then,
- 3 helping guide all our work with other agencies in
- 4 addressing the barriers we come across.
- 5 The waste sector and biogas, in particular, has
- 6 some pretty significant barriers, and some public
- 7 perception. But as others have noted, there's huge
- 8 benefits that can be achieved for reducing methane from
- 9 landfills.
- 10 The third question we were asked to cover is
- 11 what data gaps and information gaps we have. If I could
- 12 boil it down to the most important info we need, it
- 13 would be in-depth case studies for facilities that are
- 14 in the process or have been through the interconnect and
- 15 power purchase agreement process.
- And then, on to the major barriers slide, I'm
- 17 sorry I lost you there. Keep going. Great. So,
- 18 finally, this is kind of where the rubber meets the road
- 19 for us. Through outreach and the data gathering efforts
- 20 I've described, we're aware of a number of hurdles and
- 21 barriers to expanding waste sector biogas
- 22 infrastructure.
- 23 These include the fact that successful projects
- 24 will need long term, consistent feedstock agreements.
- 25 And SB 1383 related efforts should go a long way to

- 1 helping in this area.
- 2 Within the energy interconnect category,
- 3 including electricity and RNG, we've heard concerns from
- 4 project proponents about the cost and time required to
- 5 interconnect. In general, I think we need to ensure
- 6 consistency and transparency within these interconnect
- 7 and power purchase agreement processes, as well as we
- 8 need sufficient financial support for interconnect
- 9 costs. Such as the Biomethane Interconnection Incentive
- 10 Program that Dorris covered.
- 11 We also need to ensure that we are requiring
- 12 appropriate biomethane testing that's based on the
- 13 relative risk of each biogas source. And the CCST study
- 14 that's stemming from SB 40, hopefully will go a long way
- 15 to helping have appropriate testing requirements for
- 16 these.
- 17 And then, within the SB 1122 programs, we're
- 18 closely watching the impact of SB 840 for the category
- 19 three projects. SB 840 changed the way that the queue
- 20 works for them. And we're kind of waiting to see if
- 21 that might be a model to accelerate bringing category
- 22 one and two projects to fruition.
- 23 Finally, regarding the end use markets for
- 24 energy products, such as electricity, and CNG, and
- 25 biomethane, we consistently hear that there are

- 1 insufficient revenues for renewable energy products.
- 2 And we also hear from stakeholders that it's difficult
- 3 to secure long term end users for these products. And
- 4 that's because of a variety of reasons, historically low
- 5 fossil energy prices, uncertainty of the low carbon fuel
- 6 standard and RFS incentives, and lack of fleets to
- 7 actually utilize the RNG.
- 8 So, these projects aren't cheap. And ARB's
- 9 Short-Life Climate Pollutant Plan estimates that 100,000
- 10 tons per year, digester costs around \$50 million, give
- 11 or take. Consequently, long term contracts for
- 12 feedstock and product off-take agreements are vital to
- 13 finance the capital investments needed. Because a lot
- 14 of the other financial supports these get aren't
- 15 thinkable, they can't finance on them.
- So, in summary, 1383 requires CalRecycle to
- 17 consider the IEPR recommendations and then, as
- 18 appropriate adopt policies and incentives to
- 19 significantly increase reduction end use of biomethane
- 20 as it relates to waste diversion goals.
- 21 We appreciate the opportunity to participate in
- 22 this work group and look forward to considering the
- 23 recommendations included in the IEPR. Thanks.
- 24 CHAIR WEISENMILLER: Thanks. Next.
- MS. JOSHI: Good morning. My name is Geetika

- 1 Joshi and I'm with CDFA's Office of Environmental
- 2 Farming and Innovation.
- 3 So, really here we've already heard from Deputy
- 4 Secretary Moffitt about that 8 percent of California's
- 5 greenhouse gas emissions come from agriculture and
- 6 methane forms a significant chunk of those emissions.
- 7 And in the light of that background, this is a
- 8 really important opportunity, especially for dairy and
- 9 livestock sector that have a target applied to them
- 10 through SB 1383 to reduce their methane emissions to 40
- 11 percent of 2013 levels, by 2030. That it is really
- 12 important for our role, in coordination of the Air
- 13 Resources Board, Public Utilities Commission, as well as
- 14 Energy Commission towards meeting these targets.
- 15 And while everyone on the panel has really
- 16 covered the important timelines and key dates associated
- 17 with a lot of different efforts going on, especially
- 18 with the Diary Methane Workgroup that's being led by Air
- 19 Resources Board, in collaboration with CDFA, so I will
- 20 focus really on CDFA specific activities for this piece
- 21 of the talk.
- So, can we go to the next slide, please? So,
- 23 CDFA currently has two incentive programs that are
- 24 targeted towards incentivizing development of dairy
- 25 digesters, as well as non-digester technologies, to

- 1 reduce methane emissions from dairy and livestock
- 2 operations.
- 3 So, the first program, the Dairy Digester
- 4 Research and Development Program, has been around since
- 5 2014. And the Alternative Manure Management Program is
- 6 being developed as we speak currently, as funds were
- 7 appropriated to develop this program in 2016.
- 8 In addition to that, there have also been
- 9 efforts to support research on various methane reduction
- 10 strategies and research projects related to that, at
- 11 CDFA. I will touch upon them a little bit, too,
- 12 shortly.
- 13 CDFA has also been organizing International
- 14 Climate Smart Agriculture webinars in relationship with
- 15 Netherlands, Israel, and other countries. And some of
- 16 our webinars have focused on opportunities for new
- 17 technologies for dairies and potentials to explore
- 18 renewable energy production and methane reduction at
- 19 dairies through those efforts, as well, to really
- 20 understand what's going on in the world and could we
- 21 learn from them while we're trying to meet these targets
- 22 here in California, as well.
- 23 And finally, we would also highlight the
- 24 California Healthy Soils Initiative. This is an effort
- 25 that's being led at CDFA, in coordination with a variety

- 1 of State agencies, CalRecycle, the Water Boards, Air
- 2 Resources Board, et cetera. And one of the aspects
- 3 being covered within the Healthy Soils Initiative, and
- 4 through CDFA's Healthy Soils Program is incentivizing
- 5 compost application on California range lands and crop
- 6 lands. And to that effort, there's also been
- 7 development of eligible compost application rates for
- 8 the Incentive Program.
- 9 And this development of compost and
- 10 incentivizing compost, too, kind of ties in, in many
- 11 ways to also reduction of compost, which in turn relates
- 12 to management of manure at dairy and livestock
- 13 operations, too. So, that's another angle that we're
- 14 looking at over at CDFA.
- So with that, could we go to the next slide,
- 16 please? So, just covering a little bit more in detail
- 17 about the Dairy Digester Research and Development
- 18 Program. The objective of this program is
- 19 implementation of digesters that will result in long
- 20 term methane emission reductions on dairies and minimize
- 21 or mitigate adverse environmental impacts associated
- 22 with these projects.
- So, this program started in 2014. And in 2015
- 24 six digester projects were awarded funding through these
- 25 dollars that are from the Greenhouse Gas Reduction Fund.

- 1 So, \$11.1 million total were awarded to projects.
- 2 On the table, on your right, is a list of all of
- 3 those projects, if you'd like to look at the details.
- 4 At the time, all the projects that were funded through
- 5 this program were looking at converting methane into
- 6 renewable electricity.
- 7 And about \$19 million in matching funds were
- 8 provided by the industry as a match to these projects,
- 9 when awarded.
- 10 So, in this current round of funding, in 2017,
- 11 the application process is still open for this program,
- 12 closing tomorrow, June 28th. CDFA will award between
- 13 \$29 and \$36 million to digester projects through this
- 14 round.
- 15 And as I mentioned, there's a requirement of
- 16 minimum 50 percent cost share and we saw much greater
- 17 than 50 percent cost share coming in from industry funds
- 18 for this program.
- 19 Some of the projects that we've seen in the past
- 20 were also co-funded through the Energy Commission's EPIC
- 21 Program, so that's another partnership that we would
- 22 like to highlight and we appreciate in this program.
- One of the requirements, as part of the Dairy
- 24 Digester Program, especially starting 2016 onwards, is
- 25 that there is a requirement for projects to conduct

- 1 community outreach and evaluate the environmental
- 2 impacts of these projects.
- 3 There is community outreach assistance also
- 4 provided through an effort that's funded through the
- 5 Strategic Growth Council, again using GGRF dollars
- 6 towards that process, as well.
- 7 So, the next slide, and we'll take a few moments
- 8 to talk about our other dairy methane related program,
- 9 the Alternative Manure Management Program. So,
- 10 alternative being here the key word and it really
- 11 implies non-digester technologies. So, the objective of
- 12 this program is to incentivize the adoption of non-
- 13 digester manure management practices that will reduce
- 14 greenhouse gas emissions for California's dairy and
- 15 livestock operations.
- 16 And this is a new program. It's going to start
- 17 this year, currently under development. \$9 to \$16
- 18 million will be available in funding to projects through
- 19 this program. And we're anticipating requests for
- 20 applications being released later in the summer, this
- 21 year.
- The proposed award amount per project would be
- 23 \$1 million. Also for this program with a cost share
- 24 being strongly encouraged as well. And these projects
- 25 will also not only be looking at greenhouse gas

- 1 emissions, but will also be evaluating environmental
- 2 protection, air and water quality protection through
- 3 their implementation.
- 4 There are a variety of different manure
- 5 management practices that are not anaerobic digestion
- 6 that can reduce methane. And they are currently being
- 7 evaluated, as well as we're working closely with
- 8 colleagues at the Air Resources Board to develop
- 9 quantification methodologies so that we can have an
- 10 estimate of greenhouse gas reductions through
- 11 implementation of those technologies.
- So, a list of those practices that are currently
- 13 under evaluation is on the right, in that table. Some
- 14 examples are essentially covering -- the idea of
- 15 switching from a wet type manure management system,
- 16 where manure under anaerobic conditions makes methane,
- 17 to going to drier systems. And that could be achieved
- 18 by either switching to scrape systems, or solid
- 19 separation, followed by drying of the material, or
- 20 composting of the material, and so on. So, several of
- 21 these practices are being evaluated through that
- 22 program.
- The next slide, please. So, that's the final
- 24 slide and this is just quickly covering the research
- 25 projects that have been funded by CDFA recently. Also,

- 1 to support manure management and methane reduction on
- 2 dairies, or side pieces that are important to achieving
- 3 these methane reduction goals.
- 4 So, the Dairy Digester Research and Development
- 5 Program, in 2015-16, also had funded a research project,
- 6 along with the six dairy digester products. The title
- 7 of the project funded is "Converting Manure to Reduce"
- 8 Greenhouse Gas Emissions Minimizing Environmental
- 9 Impacts and Enhancing the Economic Feasibility of Dairy
- 10 Operations."
- 11 And the focus of this project is to look at a
- 12 method of manure conversion and evaluate it using
- 13 various criteria, such as greenhouse gas emissions. And
- 14 this project is being led by Professor Will Horwath, at
- 15 UC Davis.
- In addition, the CDFA's Dairy Marketing Branch
- 17 also funds research projects. And in the recent past
- 18 two projects for Dr. Ruihong Zhang, at UC Davis, have
- 19 been funded as well to really evaluate the production of
- 20 co-products from digested material, digestate, and also
- 21 looking at effects of solid separation on manure methane
- 22 emissions which is, again, important and ties into the
- 23 Alternative Manure Management Program, as well.
- So, that is the end of my slides, but in
- 25 conclusion I would say we're working closely with our

- 1 colleagues at the Air Resources Board in coordinating on
- 2 the Dairy Methane Workgroup process required with 1383,
- 3 and really appreciate the opportunity to participate in
- 4 this process, in today's meeting as well. Thank you.
- 5 CHAIR WEISENMILLER: Thank you. I wanted to
- 6 thank everyone for providing some context. I do need to
- 7 encourage, yeah, in terms of as we go through the
- 8 different panels, when people hand up the "end slide"
- 9 that means end. That doesn't mean ignore them or
- 10 otherwise we'll never get today done.
- 11 The other thing, just in terms of context, again
- 12 we went through this on the Barriers Report. Basically,
- 13 if you have issues, say, with CalRecycle, please deal
- 14 with them in their proceeding. I'm trying to stay more
- 15 at the 40,000 foot level, as opposed to getting into the
- 16 nuts and bolts of the various programs, at the various
- 17 agencies, in the IEPR context. And again, we're trying
- 18 to see how the pieces fit together, but the precise
- 19 details I'm sure will be -- should be addressed in the
- 20 appropriate proceedings, as opposed to this forum.
- 21 We're sort of running a little late, but I
- 22 wanted to see if anyone has any questions or comments.
- 23 Sure?
- MR. GONZALEZ: Dorris, in your slide you
- 25 mentioned, you know, after the CCST contract is executed

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- 1 and the timeline for that, but do you have an
- 2 approximate date on when that contract would be
- 3 executed?
- 4 MS. CHOW: Well, currently it's in our Contract
- 5 Office Department, so it's out of Energy Division's
- 6 hands. So, I don't know when that will be out.
- 7 MR. GONZALEZ: Okay. So, like within weeks
- 8 potentially. We'll check in on that.
- 9 And then, I just want to understand how
- 10 important that study plays because you have other
- 11 proceedings going on, or potential proceedings. And so,
- 12 does that feed into the five pilot projects? Does it
- 13 feed into other proceedings where that study, you know,
- 14 given its timeline and the associated rulemaking, does
- 15 that then play into other projects or proceedings that
- 16 you outlined in the presentation?
- MR. CHOW: Right. So, it depends on when the
- 18 study comes out and when the CPUC opens a proceeding
- 19 that reexamines the Biomethane Injection Standards.
- 20 Once the Commission issues that decision, depending on
- 21 the effective date and wherever our other proceedings
- 22 are going on that would apply during that time. So,
- 23 it's hard to say.
- MR. GONZALEZ: It will lead into other
- 25 proceedings?

- 1 MS. CHOW: Yes.
- 2 MR. GONZALEZ: Okay.
- 3 MS. CHOW: But in terms of the five dairy pilot
- 4 projects, in this rulemaking we're just soliciting five
- 5 dairy pilot projects to be interconnected. Depending
- 6 when that's further along the line of the five selected
- 7 projects, the constructions and everything, we'll see by
- 8 then. I can't give you a timeline on that.
- 9 MR. GONZALEZ: No, no, but that's enough. Thank
- 10 you.
- 11 CHAIR WEISENMILLER: Great. Again, thanks for
- 12 your contribution. Encourage everyone to provide
- 13 written comments on this.
- Let's go on to the next one, thanks.
- MS. RAITT: So, our next panel's on the
- 16 Potential to Develop Methane Biogas and Renewable Gas to
- 17 Produce Electricity and Transportation Fuels in
- 18 California.
- 19 MR. OLSON: And we have two speakers for this
- 20 panel. I'm going to be a moderator. I'm Tim Olson.
- 21 And Amy Jaffe will be the first speaker, and if Phil
- 22 Sheehy could come up to the table, we'd appreciate it.
- 23 So, let's start with Amy. This panel is to
- 24 address some of the growth potential in all these
- 25 different sectors. And Amy, if you could sit at the

- 1 table, the slides will be turned for you back here.
- MS. JAFFE: Okay.
- 3 MS. RAITT: Just as a reminder, we do have extra
- 4 seating in the Imbrecht Hearing Room, which is across
- 5 the atrium, and you'll be able to hear all the
- 6 presentations and hear the slides from there.
- 7 MS. JAFFE: Well, Chairman Weisenmiller, thank
- 8 you for the invitation. And to all of you, our audience
- 9 and guests, it's a pleasure to be here to talk about
- 10 this subject. I do think it's an important subject. It
- 11 is one of the resources that the State has that could be
- 12 very commercial in providing lower carbon fuels into the
- 13 transportation sector. So, I'm going to talk about that
- 14 a little bit this morning.
- So, the next slide. Just again to redefine
- 16 which resources we looked at, we do have data on woody
- 17 biomass and we have not done an economic analysis on
- 18 what potential that has to move into the transportation
- 19 sector, but that's work that we could perform if there
- 20 was an interest.
- 21 The next slide. I think the first thing that
- 22 it's important for me to discuss with you this morning,
- 23 before showing you the basic data, is this difference
- 24 that people have difficulty with, between what is the
- 25 resource in total? What is the resource that if you

- 1 would take a cost number seems to be commercially
- 2 viable? And what is the resource that is actually
- 3 commercially viable when you start thinking about the
- 4 economies of scale of transporting the resource to
- 5 market, and cleaning it, and all the different
- 6 requirements that you have.
- 7 And I find that when people talk about this
- 8 subject they use all three of those categories
- 9 interchangeably. And they're not interchangeable.
- 10 And I take this opportunity to speak beyond
- 11 renewable gas because it's a particularly important
- 12 distinction in renewable gas, but to speak about it in
- 13 general, about California's goals for renewable energy
- 14 in general, and even for national, U.S. goals.
- 15 Because there have been a lot of publications in
- 16 the science community that take the physical resource,
- 17 look at the cost for producing that physical resource in
- 18 the place where it's located, and completely disregard
- 19 the competitive situation for other fuels that are
- 20 available in t hose same markets, or contiquous markets,
- 21 the cost of transportation, and the competitive cost of
- 22 handling and transportation.
- 23 And when you look at the question that we have
- 24 before ourselves today, which is how much resource is
- 25 available? What kind of either incentive, or market

- 1 price, or carbon credit, or subsidy the State needs to
- 2 provide to make that resource commercial?
- 3 There tends to be this disconnect where I might
- 4 give you a presentation about what it would take to make
- 5 an actual investor want to do this resources. And there
- 6 will be someone here who's representing a group that
- 7 either likes that resource, or collects up all the
- 8 producers of that resource, and they will say that my
- 9 resource estimates are too low, or that the amount that
- 10 I'm saying could be commercial is too low.
- 11 And that is because they're not actually talking
- 12 about the same definitional thing. We're not talking
- 13 about how much physical manure there is, or how much
- 14 physical landfill gas there is. We're talking about, of
- 15 the physical product that exists how much would a
- 16 reasonable investor come and clean up that resource, and
- 17 bring it to market for a particular purpose?
- 18 For our purposes, when we do our modeling, we
- 19 use a 12 percent commercial rate of return as a
- 20 consideration because, typically, that's what the energy
- 21 industry is looking for.
- To give you an idea, in the old days the oil and
- 23 gas industry used to be able to get a 17 percent rate of
- 24 return. And that is the kind of rate of return they
- 25 look for when they invest in refining, or other kinds of

- 1 fuel investment.
- 2 But we felt the 12 percent was sort of a
- 3 reasonable business profile. Obviously, there's some
- 4 businesses that think they're going to get 12 percent,
- 5 and they wind up getting 6 percent or 7 percent.
- 6 Some scholars, when they do work, McKenzie, for
- 7 example, did a big study on renewable energy and carbon
- 8 abatement, and they used the public discount rate of 3
- 9 percent. I don't think it's realistic to think that a
- 10 business is going to invest for a 3 percent return.
- 11 So, the State might invest for a 3 percent
- 12 return, but a business is not going to invest for a 3
- 13 percent return. And I just wanted to make that
- 14 distinction when I, you know, provide these data of what
- 15 are the numbers that we projected could be achievable in
- 16 a market, where we had twice as many natural gas
- 17 vehicles on the road as we currently do. Which is also
- 18 an iffy, you know, will we, won't we get there?
- 19 So, the State has a very large renewable gas
- 20 potential. Probably when we talk about this 90.6 Bcf
- 21 per year, that's probably understating it a little bit
- 22 because we really are just looking at the resource that
- 23 we believe could be theoretically commercial.
- 24 When we work to understand which locations had
- 25 sufficient volume readily available, that could be

- 1 cleaned up at a cost that would be supported by the LCFS
- 2 credits, or renewable fuel credits, federal renewable
- 3 fuel credits what we found was that without the
- 4 renewable fuel credits, so assuming -- you know, not
- 5 assuming in the Federal program, about 14 Bcf would be
- 6 able to be achieved into the market by 2020.
- 7 And that was based on \$120 per metric ton of CO2
- 8 LCFS credit.
- 9 If you add in the RINs, maybe it could be four
- 10 times higher, if the RIN credit program were to remain
- 11 and be consistent with the kind of levels we've seen,
- 12 historically.
- We also found that if the State were to come up
- 14 with some way of encouraging or regulating that tipping
- 15 fees in key locations would be increased by 20 percent,
- 16 either through tax or having a floor price for tipping
- 17 fees, that that would also incentivize higher volumes of
- 18 municipal solid waste coming into the system.
- 19 Since you're already moving in that direction on
- 20 waste policy in general, and given the fact that there's
- 21 so much landfill gas in and around L.A., and other
- 22 basins, that would not be affected. I mean, in other
- 23 words, it's such a large resource that you'd be able to
- 24 use it for five or ten years without -- even if the MSW
- 25 wasn't be replenished into that site, I don't see the

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- 1 two things as being related.
- 2 Again, people say, well, if you're going to do
- 3 all of this to incentivize the MSW into digesters, it
- 4 means that you won't have enough landfill gas. But, you
- 5 know, that landfill's been sitting there an awfully long
- 6 time, and there's a very big resource that will be there
- 7 for at least some period of time without replenishment.
- 8 And, you know, as other presenters have already
- 9 talked about, California has this very high pipeline
- 10 interconnection charges, much higher than other states,
- 11 and I'll show a slide on that if there's an interest.
- 12 And our operating standards for the gas are very, very
- 13 strict.
- And so, what you're basically having is the
- 15 State has incentivized renewable gas into the system,
- 16 but has very, very high standards for domestic, local
- 17 California gas. And so, you're basically subsidizing
- 18 through our carbon credits, and elsewhere, other kinds
- 19 of programs, the RINs, Texas gas, Texas renewable
- 20 biofuels, biomethane gas to come to the State of
- 21 California. Right, because these other restrictions
- 22 make it that the California-based renewable gas can't
- 23 compete with the same product injected into the pipeline
- 24 in Texas.
- 25 So, final most basic principle is that the cost

- 1 of production for this resource is directly correlated
- 2 with the size of the resource and its proximity to
- 3 market. Right? So, I know there's a lot of interest in
- 4 promoting the dairy industry to provide renewable gas,
- 5 but if you're talking about small farms that are very
- 6 far apart, and you're needing to collect that gas on a
- 7 very small scale, that's going to be somewhat
- 8 prohibitive in terms of the cost of doing that.
- 9 And there's some resource in the State that's
- 10 large enough to overcome that, but a lot of the smaller
- 11 production sites are going to be very challenging,
- 12 economically, to find a commercial way to bring that to
- 13 bear into this market.
- The next slide. So, just a few data slides, I'm
- 15 going to go through these very quickly and then I think
- 16 our time would be better served for questions.
- So, we are using more natural gas in vehicles in
- 18 the State. There is, there had been some momentum that
- 19 came to even bring natural gas into the heavy trucking
- 20 industry because of air pollution and other kinds of
- 21 considerations there's a push for natural gas around the
- 22 ports, and other kinds of air quality districts. So,
- 23 there is momentum, as you can see from this chart.
- 24 The next slide. Part of that momentum came from
- 25 the gap between oil prices and natural gas prices. Of

- 1 course, when oil prices were very high and natural gas
- 2 prices were relatively low, because we have so much
- 3 domestic natural gas, the market didn't really need a
- 4 push at all, or just a small push to get people to
- 5 convert.
- 6 Now, because the oil prices are lower, the gap
- 7 is narrower. We used the futures curve -- you know,
- 8 this work is a year old, so probably the gap is narrower
- 9 now.
- But I do mention the gap to you because just
- 11 because diesel prices are low doesn't necessarily mean
- 12 that the gap between natural gas and oil prices won't be
- 13 encouraging switching because there's so much natural
- 14 gas in the United States. We're going to have a lot of
- 15 gas in the Permian Basin of Texas. There's a play
- 16 called the Niobrara Play, which is in the Western U.S.,
- 17 like Colorado type region. And then, of course, Western
- 18 Canada has all this natural gas with no home.
- 19 So, really, fundamentally, the question is, in
- 20 terms of the pricing for natural gas, in California
- 21 maybe there's going to be an inclination to move away
- 22 from natural gas as a feedstock in general, and as a
- 23 feedstock for electricity. That could wind up cratering
- 24 the price of natural gas even more which, you know,
- 25 makes the gap between natural gas and oil wider.

- 1 And so, all these things are very dynamically
- 2 related and I mention it because, again, somebody's
- 3 likely to say, well, you know, their study doesn't make
- 4 any difference anymore because the gap between natural
- 5 gas prices and oil is shrinking. And that's true.
- 6 But futuristically, you might have such a low
- 7 natural gas price that the gap might still be, you know,
- 8 somewhat commercial.
- 9 The next slide. So, we looked at -- the first
- 10 step is, of course, to look at where would be commercial
- 11 places in the State to have natural gas refueling for
- 12 liquefied natural gas, or compressed natural gas? Both
- 13 of those technologies are relatively commercial in the
- 14 State of California.
- 15 California has a really interesting advantage in
- 16 putting gaseous fuels into its trucking industry. In a
- 17 lot of other locations in the United States there might
- 18 be a lot of gaseous renewable gas, and a lot of gaseous
- 19 fossil gas, but they've millions of highways that go in
- 20 different directions. And the cost of putting in
- 21 stations for trucking is very expensive because you have
- 22 to have a certain amount of stations to make the network
- 23 viable.
- In California, we're almost like a train track.
- 25 So much of the volume of our freight industry goes up

- 1 and down I-5 that the number of stations you need to
- 2 have a commercial, gaseous fueling network in California
- 3 is very small. And already, you k now, you've seen big
- 4 players come in here and put in stations. And many of
- 5 you probably saw the announcement, a few months ago,
- 6 that British Petroleum, even, was investing in renewable
- 7 gas nationally. And I'm sure that they have an eye to
- 8 participate in the California market.
- 9 The next slide. The thing that makes renewable
- 10 gas attractive is that if you're already having a
- 11 network of natural gas in vehicles, and you could
- 12 substitute a good measure of that, which our research
- 13 shows you could do with renewable gas, you know, once
- 14 the gaseous material hits the pipeline it's methane.
- 15 And, of course, methane is a high pollutant. But
- 16 because you're offsetting, sort of on a lifecycle
- 17 analysis, you're offsetting emissions that might have
- 18 happened. So, landfill, that methane is leaking into
- 19 the atmosphere and so, therefore, it's higher. And when
- 20 you take it and use it in a form, and burn it or use it,
- 21 then at least you're getting -- you're substituting
- 22 other emissions and you're preventing just the full
- 23 leakage of the methane.
- 24 So, that's sort of the advantage of putting
- 25 renewable gas into the system. It's basically the

- 1 emissions that you're saving from what would have
- 2 happened to that renewable gas, had you not intervened.
- 3 Is that clear? That's kind of a confusing concept, but
- 4 that's the concept. So, you're avoiding the initial in-
- 5 state emissions and you're replacing it with some level
- 6 of emissions, but a reduced emissions because through
- 7 use.
- 8 The next slide. So, you know, just so you know
- 9 for your reference, we have some resource-in-place
- 10 estimates. My colleague, Steve Kafka's here. If
- 11 anybody has a question on the actual size of the
- 12 resource, he's probably better placed to speak about
- 13 that, than I am.
- 14 The next slide. We took that resource and we
- 15 tried to create supply curves to understand how much of
- 16 that resource can be made available at different prices
- 17 in the market.
- 18 And you can see, for most of this supply, with
- 19 the exception of landfill gas, it's quite expensive to
- 20 bring a high volume of this material into the
- 21 marketplace.
- The next slide. So, we did specific
- 23 calculations, in 2015 dollars, assuming 120 low carbon
- 24 fuel standard price, average price, how much gas could
- 25 be provided into transportation, into trucks based on

- 1 some kind of a credit that would be needed to make it
- 2 competitive to fossil natural gas. And you can see the
- 3 relative difference. And you can see the dairy needs a
- 4 \$26 incentive, on average, to move it into the
- 5 marketplace. Whereas, with landfill gas the incentive
- 6 is pretty limited and would certainly be covered by the
- 7 different kinds of -- you know, the Cap and Trade
- 8 credits, and the RIN credits, and LCFS credits, and so
- 9 forth, if it's pretty commercial.
- 10 Okay, the next slide. This map sort of gives
- 11 you an idea of the location of the resource that was
- 12 commercial under that chart I just showed. So,
- 13 obviously, there's a concentration in Southern
- 14 California.
- 15 And what I would say to you is what makes --
- 16 again, going back to my original remarks, the larger the
- 17 resource and the closer it is to the marketplace where
- 18 it's being used, the more commercial it is. I mean
- 19 that's just a given. And so, that's why this large
- 20 landfill resource that's down in Southern California is
- 21 the most attractive resource to produce first.
- The next slide. And then, you can see that
- 23 California tipping fees are low compared to other
- 24 places, relatively low compared to other states. And
- 25 so, again, we looked at intervention in that market,

- 1 either whether that would be commercial intervention or
- 2 whether it would be regulatory intervention.
- 3 You can see that in our view a 20 percent
- 4 increase, like say you put a 20 percent -- you took all
- 5 the tipping fees from around the State and said that
- 6 you're making a floor 20 percent higher than the current
- 7 tipping fees. That would provide an increase in MSW
- 8 from 1.75 Bcf a year, to a 12.4. So, it's pretty
- 9 substantial.
- 10 Intervention could be done by being a little bit
- 11 more proactive into the waste business in California.
- 12 The next slide. I think that might be my last
- 13 slide. And then, this is just we did some sensitivity
- 14 analysis for the amount of renewable gas in general,
- 15 that would be commercial to come into the market per
- 16 different levels of the low carbon fuel standard.
- Okay. Oh, I have one more slide. Oh, this is
- 18 just a data slide, in case there were some questions
- 19 about where the raw resource is located geospatially.
- MR. OLSON: Okay, thank you, Amy.
- 21 And now, Philip Sheehy from ICF International.
- MR. SHEEHY: Chairman Weisenmiller and everybody
- 23 up there, thanks for having me today. Tim thanks for
- 24 organizing the workshop. Oh, that's the end. We skipped
- 25 my time. Thank you, Amy, for taking -- no, I'm just

- 1 kidding. All right. Is this the PDF or the Power Point
- 2 version, just to make sure we're on the same page? Oh,
- 3 thank you.
- 4 All right, my name's Phil Sheehy. So, I've got
- 5 my colleague's name up there, too, Jeff Rosenfeld. He
- 6 does a lot of work with me on the renewable natural gas
- 7 space. He also offers me an escape goat. In the event
- 8 of any mistakes I make, I will blame Jeff. He's in the
- 9 audience today.
- 10 So, the next slide, please. We'll just get
- 11 right in to some of the questions that we were asked.
- 12 I'm not going to read those. But basically we're trying
- 13 to figure out how much biogas can be developed in
- 14 California and at what cost, is kind of what we're
- 15 getting at here, with a mention of the submarkets. That
- 16 Amy's already talked about some of those.
- 17 So, the next slide. A brief introduction to ICF
- 18 to give you an idea of my perspective on this because I
- 19 think Amy made some very good points at the outset of
- 20 her presentation. That I think, you know, I think that
- 21 the perspective that people are bringing to this is
- 22 dependent on who they're representing, or what advocacy
- 23 group or, you know, what their view is as it relates to
- 24 whether that be carbon reductions in a post-2020 world,
- 25 or what type of economic development they're seeking.

- 1 You know, everybody's got an angle and I think that's an
- 2 important thing to recognize, especially when you're
- 3 talking about a resource assessment as it relates to
- 4 biogas potential. So, I think I just wanted to echo
- 5 that and put our cards on the table, at least, to make
- 6 sure folks understand what's coloring our comments.
- 7 So, ICF works in these four main areas. We've
- 8 done work with about 25 to 30 clients in the renewable
- 9 natural gas space over the last 24 to 36 months.
- 10 So, we tend to work with investors, fuel
- 11 suppliers, utilities, and one of the biggest areas that
- 12 we operate in is in the lifecycle analysis area. So,
- 13 people that are selling fuel into California, selling
- 14 renewable natural gas into California, we do the fuel
- 15 pathway certification for them.
- So, they've already made the decision to invest,
- 17 they've already got gas and they want to bring it to
- 18 California. So, you know, we're dealing with folks who
- 19 have already made that investment.
- We also work with investors who are trying to
- 21 understand the interplay between the Federal Renewable
- 22 Fuel Standard and the Low Carbon Fuel Standard in
- 23 California. So, people who are trying to figure this
- 24 out, figure out what their value proposition is. But
- 25 again, they probably are close to making that

- 1 investment.
- We're not working with you know, aggregates of
- 3 dairy farmers or folks who are, you know, trying to get
- 4 some of these projects off the ground. We're dealing
- 5 with people who have capital and are already pretty
- 6 smart in these markets, and we're just adding some value
- 7 at the margin, I would argue.
- 8 So, we do a lot of work in -- and most of that,
- 9 just to be clear, is in the LCFS space. So, my comments
- 10 are also colored by getting -- you know, the previous
- 11 slide, the question included renewable gas for a variety
- 12 of end uses, but I'm somewhat biased, to some extent
- 13 based on our work experience in the transportation
- 14 space. So, just again putting that out there so people
- 15 know where my comments are coming from.
- The next slide. So, we did a resource
- 17 assessment. Again, I think that at this point, I think
- 18 to operate in California you have to have an RNG
- 19 resource assessment. It's like obligatory for
- 20 everybody. So, not to talk too much about
- 21 electrification, but you've got to have like an EV
- 22 forecast. If you're a consultant, that's like a box you
- 23 have to check. And you have to do three of them. I
- 24 don't know why, but anyway.
- 25 So, I've got a range here. It's a big difficult

- 1 to read. So, you know, basically we come down in a
- 2 similar region as what Amy had. One of the differences,
- 3 I would argue, is -- or not argue, but note is, so the
- 4 left most part of that table there, UC Davis, I should
- 5 re-label that. That's actually a collaboration between
- 6 the California Biomass Collaborative and Davis. So, I
- 7 believe that work informed what Amy's team did, but I
- 8 don't think it's -- there are differences. And that
- 9 falls more towards like that technical potential she was
- 10 talking about, rather than economic potential.
- 11 So, that's not to throw shade at, or whatever
- 12 the appropriate term is on that study. Again, just like
- 13 putting it out there. And this echoes, again, Amy's
- 14 point that there's a variety of forecasts or resource
- 15 assessments out there that capture the range of
- 16 potential futures as it relates to renewable gas.
- We fall in this range of -- you know, we cover
- 18 ourselves a little bit. We had a factor of 205 to 210
- 19 Bcf per year.
- 20 Again, another one of the main differences
- 21 between what I'm talking about and what Amy mentioned is
- 22 that their study, the ITS study didn't -- not that it
- 23 didn't include, it focused on anaerobic digestion of
- 24 manure, then also landfill gas, MSW and wastewater
- 25 treatment gas. Our table also includes forest residue

- 1 and AG residue, so that would be through a more -- that
- 2 would be through like thermal gasification.
- 3 But just to be clear, you know, again we agree
- 4 with the findings of ITS, the near-term potential is on
- 5 AD technology. So, about 65 percent of our resource
- 6 potential sits in that anaerobic digestion bucket. So,
- 7 just to clarify there.
- 8 So, the next slide, please. Okay, so here's the
- 9 cost curve that we've got. It's a little faint. I need
- 10 to darken that up the next time we give this
- 11 presentation. So, we did the full 2010 Bcf that we want
- 12 to do here. This is Bcf annually. Dollar per MMBTU in
- 13 the vertical axis.
- 14 You know, again, the prices are pretty similar.
- 15 You know, you can get this stuff online from \$8 to \$90
- 16 in MMBTU. This is the free market world. This is why
- 17 there is low participation of renewable gas providers in
- 18 the market. It's expensive. Not that surprising.
- 19 Can you click through, now? So, just to give
- 20 folks some context -- oh, wow, you're going too fast.
- 21 So, yeah, that's fine, just there.
- So, again, I just called that out there. So on
- 23 the horizontal, you know, we're looking at, again, we
- 24 developed our potential around 200 Bcf. California used
- 25 about 15 Bcf of natural gas in 2016. It's probably

- 1 closer to 16 Bcf, but 15's easier to remember for me.
- 2 So, I think it's important. I was somewhat
- 3 surprised I think I beat folks to this. This slide, you
- 4 might see various versions of it, but the stacking of
- 5 environmental commodities, why this is even coming in
- 6 play. You're getting, you know, four to five bucks in
- 7 MMBTU from the Low Carbon Fuel Standard. And again,
- 8 that's for landfill gas. The 35 grams per megajoule,
- 9 that's for landfill gas, largely from out of state.
- 10 So, you're getting like, you know, five bucks an
- 11 MMBTU there. But then the RINs, from the Federal
- 12 program, again you can stack these because you're
- 13 selling two different types of commodities. The RIN is
- 14 like a renewable fuel volume and the LCFS is actually
- 15 the GHG attribute so that you don't have to choose.
- You know, you get upwards of the non-dotted
- 17 line, the straight pink line, which is, you know, 35
- 18 bucks an MMBTU, 35 to 40 bucks an MMBTU.
- 19 So, the question is, so click through one more
- 20 time, you know, why isn't all that gas below it coming
- 21 online? Right, that would be the simple economics. But
- 22 the fact is that there's so much variability in the LCSF
- 23 and RIN, and so much uncertainty nobody finances against
- 24 those, just to be clear. Like we face that challenge
- 25 all the time. We do investor reports and forecasting

- 1 for folks and, you know, we might do a forecast that
- 2 shows that LCFS will run up to 200 bucks a ton.
- 3 Investors don't -- they don't look at their internal
- 4 spreadsheets, never say \$200 per ton. Just so people
- 5 are clear about the value. And RIN's very rarely a --
- 6 like they're applying very steep discounts to these on
- 7 the ongoing value with this commodity.
- 8 So, the next slide, please. Yeah, so just step-
- 9 wise, yeah, you get -- so, our work -- yeah, keep going.
- 10 Yeah, stop there, please.
- 11 So, this is just illustrative. But, basically,
- 12 you know, walking up the curve, step-wise, landfill gas
- 13 to wastewater treatment, and then MSW, or source
- 14 separator organics, dairy manure or animal manure, and
- 15 then thermal gasification. That's the supply curve.
- So our clientele effectively reflects, in my
- 17 opinion, this supply curve. The folks that are coming
- 18 online -- the next, please. That's the mix of our
- 19 clientele. It's the resource by the number of clients,
- 20 by the number of facilities they represent.
- So, we've got 9 to 10 clients who bring in
- 22 landfill gas, but they're representing more than 20
- 23 facilities, right, so you're on the short part of that
- 24 supply curve.
- We're starting to talk to folks about wastewater

- 1 treatment, also about MSW. We actually just got the
- 2 first animal manure -- or the lowest carbon fuel in
- 3 California, the carbon intensity was just posted last
- 4 week. That's not a fuel from California, just as a side
- 5 note. But again, we're walking up that curve. But
- 6 again, this is all out of state, right.
- 7 So, we anticipate that absent some sort of
- 8 intervention or absent some sort of very defined
- 9 policies that somehow, you know, modify the approach
- 10 that you're going to see -- you know, the question posed
- 11 was what's the development in these submarkets? This is
- 12 what the development's going to look like, this supply
- 13 curve. Absent some different valuation or absent some
- 14 intervention that tilts the value in a way that values
- 15 the component of that fuel in a way that you would like.
- 16 Whether that be the environmental commodity, the
- 17 economic development opportunity, but whatever it is you
- 18 need to figure out how to value the attribute associated
- 19 with that fuel if you want to switch this supply curve.
- 20 So, the next slide. So, yeah, so this is -- I
- 21 basically copied Amy's slide, except I put it in million
- 22 diesel gallons equivalents, instead of Bcf. So, now, I
- 23 can do unit conversions, basically. I like this one
- 24 because it shows you percent RNG in the market. We're
- 25 up to 60 percent, now.

- 1 The next slide, please. So, why is it like
- 2 this? You know, so this is not out of the goodness of
- 3 investors' heart. And this is not because of the LCFS.
- 4 That's the other thing, just again, so everybody's on
- 5 the same page I think it's important that we not focus
- 6 exclusively on California and operate in a vacuum here.
- 7 In 2013, EPA says that biogas is RIN eligible.
- 8 So, in 2015 they say, hey, you generate D-3 RIN, and
- 9 those are really valuable especially when gasoline
- 10 prices are low. At 250 a RIN right now, it gives you 25
- 11 to 30 bucks an MMBTU.
- 12 So, basically, you've got a bit of a gold rush
- 13 getting into, you know, renewable natural gas into
- 14 California.
- 15 So, hit the next. So, L.A. Metro executed a
- 16 contract recently to deliver, you know, 35 to 40 million
- 17 gallons equivalence of natural gas into their 2,200
- 18 buses. Assuming, for the natural gas folks in the room,
- 19 if you assume constant natural gas use, don't quote me
- 20 on that. But just again, for the sake of simplicity, if
- 21 you assume constant natural gas use in transportation,
- 22 that puts you at 88 percent of the California market is
- 23 renewable natural gas in the transportation sector.
- 24 We're running out of places to put the renewable natural
- 25 gas, basically.

- 1 The last 12 percent is, you know, mom and pop
- 2 shop gas stations, and stuff like that. So, those will
- 3 get picked off, but it's diminishing returns in terms of
- 4 pushing this fuel in the market.
- 5 So, all of the sudden we're going to live in a
- 6 world in which you're pushing landfill gas out. You're
- 7 not pushing fossil gas out of the transportation
- 8 anymore. You're going to be pushing landfill gas out
- 9 with dairy gas, or wastewater treatment gas. So, you're
- 10 going to be fighting over grams per megajoule,
- 11 basically, rather than facility.
- 12 So, the next slide, please. So, key factors for
- 13 us. I think this is not a groundbreaking point, but I
- 14 just think it's worth mentioning. You know, the market
- 15 will not expand absent some policy intervention that
- 16 values the environmental benefits.
- We're seeing that in, again, the RINs and LCFS,
- 18 but we're running out of head room in those markets.
- 19 So, this is somewhat self-serving. So, just to
- 20 be forthcoming, we're doing some work on a renewable gas
- 21 standard. But you basically need a complementary policy
- 22 that is going to enable and support success that has
- 23 already happened in the RIN and LCFS market. You know,
- 24 these kind of one-off incentives that interconnect, and
- 25 things like that, aren't going to move this -- they're

- 1 not going to move this market, I think, just to be
- 2 frank.
- 3 The amount of capital there, you know, just to
- 4 get a project going the capital will arrive, but you
- 5 need to somehow value the ongoing commodity that's
- 6 produced. The one-off cost at the beginning, people
- 7 will figure out how to -- in my opinion, they'll figure
- 8 out how to buy those down. They're nice. Don't get me
- 9 wrong, they're nice and they'll get some of the first
- 10 projects off the ground.
- 11 But until you have some sort of supply and price
- 12 certainty over a period longer than a quarter, you know,
- 13 you won't get there.
- 14 So, in the renewable gas standard kind of
- 15 there's a lot of benefits there. I'm not necessarily
- 16 advocating for it, but it brings a different
- 17 counterparty to the table. Right now you have a gas
- 18 station, or a fuel supplier, and then a biogas provider
- 19 and they're kind of haggling over things. Like all of
- 20 the sudden, if one of those counterparties is a utility,
- 21 you're having a different conversation. Right, so you
- 22 have a different -- the credit worthiness of a utility
- 23 is different.
- So, more folks will probably come to the table
- 25 if they know that the procurement agency is a utility

- 1 that has to do it and that it's tied to some mandate.
- 2 So, absent that, and I'd be happy to talk about
- 3 that more, but absent that some sort of price floor in
- 4 the LCFS program. So, you know, there was a workshop on
- 5 this financial mechanism that's in play around SB 1383.
- 6 It's interesting, you know, these contracts are
- 7 different, these put options, these things are very
- 8 interesting, I think. And they've had success in some
- 9 markets. I don't want to discourage that conversation.
- 10 But nearly every one of our clients, when asked,
- 11 you know, about the LCFS program, the fact that there's
- 12 no floor is a challenging aspect. So, that basically
- 13 becomes a zero. The LCFS program, you know, sometimes
- 14 has a zero like in terms of what value it will deliver
- 15 in the future, so you have riskier assets -- or, excuse
- 16 me, investors will to take more risk are the only ones
- 17 bringing capital to that.
- 18 So, supply is not the issue. I once had a
- 19 biogas supplier say, if you give me 8 to 12 bucks an
- 20 MMBTU, I'll give you as much renewable natural gas as
- 21 you want. That wasn't just in California, but that was
- 22 a direct quote, you know.
- 23 And then on the issue of interconnect, again
- 24 another -- like when we're talking to folks on the
- 25 investor side they say, you know, they kind of feel like

- 1 it's the first out of the gate, the first mouse gets the
- 2 trap and the second mouse gets the cheese. So, once
- 3 people figure that out, I think people are waiting for
- 4 the cheese.
- 5 So, again, I don't want to downplay that issue,
- 6 but for us it just seems like something more, like I
- 7 said here kind of flippantly, but an obligatory mention,
- 8 like interconnect is expensive, right. But I'm not
- 9 convinced that that is "the" barrier. I think it's
- 10 something that folks need to work on but I don't think
- 11 that that's necessarily -- or, we don't see that that is
- 12 something that folks wouldn't overcome.
- So, I mentioned here, you know, there needs to
- 14 be -- like again, absent an RGS, if you don't have some
- 15 other market to dump this fuel into, you know, you need
- 16 -- you've got to put it somewhere. So, you know, I
- 17 think this idea of, again, diesel and natural gas
- 18 spread, and stuff like that. You know, despite
- 19 consistently low natural gas prices for 12 to 18 months,
- 20 coming out of the great recession, there was no capital
- 21 on the other side to buy those trucks.
- You know, the commercial entities, the fleets
- 23 that could have bought those natural gas trucks weren't
- 24 buying trucks.
- 25 So, and in 2013, 2014, 2015 the amount of diesel

- 1 trucks that were sold precludes drastic advancements in
- 2 natural gas use absent -- again, absent some policy
- 3 intervention there. Which again, incentivizing trucks
- 4 to get more natural gas demand there.
- 5 And I think it's important to recognize that
- 6 there's this conflict now, in California, between
- 7 renewable natural gas and electrification. Like that's
- 8 there, right? I think that it's important that folks
- 9 recognize that. It's that it's a concern that, whether
- 10 it's a bait and switch that, hey, we were promised
- 11 renewable natural gas and the supply isn't there.
- Or, you know, maybe we shoot ourselves in the
- 13 foot on the way to 2030. It's like, well, I don't --
- 14 I'm just telling you the arguments. Those are not my
- 15 arguments just to be clear. But that argument is in
- 16 place right now. I think that's an important context
- 17 for folks to understand.
- So, again, from our perspective these one-off
- 19 incentives at the point of investment aren't really
- 20 going to move the market. It's more of like how are you
- 21 going to value that commodity over the lifecycle of the
- 22 project? You know, in a RIN and LCSF type of way.
- We think that, and not necessarily that an RGS
- 24 is an answer, but it's one of the solutions that, again,
- 25 it provides some certainty to that market that is

- 1 entirely absent right now.
- I think that's my last slide, I hope. So, I'll
- 3 adjourn there.
- 4 MR. OLSON: Thank you very much. So, we've got
- 5 about five minutes to be back on schedule.
- 6 CHAIR WEISENMILLER: Great, that's good. I'll
- 7 start out and then hand it off. In terms of our
- 8 direction to look at cost effectiveness or how to
- 9 enhance cost effectiveness, obviously something that's
- 10 15 dollars or million, compared to 3 is not cost
- 11 effective. So, we're trying to figure out how to get it
- 12 there is part of the question.
- 13 Although it was encouraging, as I understood
- 14 Amy's presentation, again the transportation sector with
- 15 LCFS, with RIN, you know, there are various things. You
- 16 know, it's close to cost effective at this stage. And
- 17 so, it seems like in terms of as you go through various
- 18 submarkets that that part of it is certainly attractive
- 19 at this point.
- 20 And also trying to understand, again, in terms
- 21 of comments from folks, you know, again, what
- 22 technologies, what markets are cost effective or can be
- 23 cost effective relatively easily, as opposed to ones
- 24 where it's just a real stretch.
- 25 And those, again on the real stretch question,

- 1 it's like how do you increase the cost effectiveness
- 2 seems to be the challenge.
- 3 And obviously, sometimes, you know, I remember
- 4 doing solar water heating stuff back in the last '70s
- 5 and we had a goal of one and a half million solar water
- 6 heaters in the State. And we didn't get there. And I
- 7 mean, it just wasn't cost effective was the bottom line.
- 8 You know, but we tried.
- 9 So, again, how do we move the needle on the cost
- 10 effectiveness, realizing again we're sort of high level?
- 11 At some point people get to go to the PUC and fight
- 12 exactly on how many -- you know, how big a dairy farm,
- 13 how close to an interconnection is the precise break
- 14 point.
- 15 But again, I think what we can do to help
- 16 clarify is this big picture, which of these resources
- 17 are more cost effective. Which of the locations or
- 18 technologies is the most effective and how can we move
- 19 the needle, generally, on cost effectiveness?
- MS. JAFFE: Can I make a comment on that?
- 21 CHAIR WEISENMILLER: Yeah.
- MS. JAFFE: If you go into our 200-page study
- 23 which, you know, it's hard to summarize briefly, there
- 24 is -- so, I mean, that was the advantage of how we did
- 25 is because we really looked at geo-location, using GIS

- 1 technology. And, I mean, I didn't do this work. It's
- 2 Nathan Parker, and I'm sure he would be happy to present
- 3 at some later time. But it really required clustering
- 4 the dairies together and having joint investment of
- 5 different locations in one facility.
- 6 And that would probably take, you know, a
- 7 certain kind of organizational intervention and
- 8 leadership to get the economic clusters together when
- 9 you're talking about dairy.
- 10 When you're talking about the whole market,
- 11 really the barrier to the market, I agree, is getting
- 12 the trucks. Right? So, how do you get either smaller
- 13 truck owners or the large truck owners to switch to the
- 14 technology on the trucks?
- 15 And, you know, part of the problem is
- 16 regulatory. So, I have to know that these incentives
- 17 are going to be in place. I'm not buying a truck for
- 18 one year, so I need to know that the Low Carbon Fuel
- 19 Standard's going to be in place. I need to know that
- 20 the RIN credits are going to be available. And I need
- 21 to know the price of natural gas I can lock in, in the
- 22 futures market.
- But, you k now, in the end that's part of the
- 24 difficulty. And I think that in our working and
- 25 testing, you know, where to put the incentive, I guess

- 1 we've kind of felt over time -- I mean, we've looked at
- 2 different kinds of things. Could you tax the price of
- 3 diesel fuel higher and incentivize it that way? I mean,
- 4 there's different ways to skin the cat. But the bottom
- 5 line is the most direct intervention is giving people
- 6 some kind of assistance on the payout on the initial
- 7 investment in the trucks. Because that's really the
- 8 barrier, because the size of the market has to do how
- 9 many trucks there are.
- 10 If there were twice as many natural gas trucks,
- 11 versus diesel trucks, then you wouldn't have too much
- 12 resource.
- MR. RECHTSCHAFFEN: Can I ask you, Professor
- 14 Jaffe, as a follow up, do you agree that incentives
- 15 alone, or feel that incentives alone are not enough and
- 16 we need some kind of price stability as the natural
- 17 mechanism to guarantee the contracts to get more market
- 18 certainty?
- 19 MS. JAFFE: Yeah, the price is not enough. The
- 20 fact that there are players in the market that refuse to
- 21 sell Low Carbon Fuel Standard Credits two years from
- 22 now, or three years for now, where there's uncertainty
- 23 about the five-year picture holds the market back.
- 24 COMMISSIONER HOCHSCHILD: Can I ask you a
- 25 question? So, first of all thank you for the

1 presentation and for being here, very illuminating. So,

- 2 just on the cleaning of the gas that's necessary for
- 3 effectively using biogas and renewable gas in our gas
- 4 electric fleet, how much cleaning is necessary and what
- 5 are the challenges around that? To what degree can you
- 6 just feed it directly into the power plants?
- 7 MS. JAFFE: So, what I would tell you is there
- 8 are contaminants that are in the gas, that are
- 9 considered dangerous. And the standard by which people
- 10 would feel comfortable that you can just inject it into
- 11 the pipeline and it's okay, you know, different
- 12 locations and different companies might have different
- 13 perceptions about that level of contamination.
- 14 And then, in addition to that, you have players
- 15 that game the system. Right? So, I have a pipeline and
- 16 maybe the level of contaminants that I'm accepting into
- 17 that pipeline from other locations is higher than the
- 18 California standard, but I'm objecting to the California
- 19 lower its standard because I want to keep the California
- 20 business out of my pipeline. It's a competitive reason.
- 21 COMMISSIONER HOCHSCHILD: And in terms of the
- 22 cleaning, itself, are we just talking about a filter or
- 23 is it something more involved than like a --
- MS. JAFFE: No, no, you're talking about
- 25 expensive technologies.

- 1 COMMISSIONER HOCHSCHILD: Yeah.
- MS. JAFFE: And I think, you know, I think
- 3 there's someone here -- is someone here from UC Irvine?
- 4 CHAIR WEISENMILLER: Actually, Glendale's going
- 5 to talk later this afternoon about their experience.
- 6 MS. JAFFE: Yeah, they'll talk about the
- 7 specific technologies, probably, in great detail. But
- 8 they're expensive. It's expensive technology.
- 9 COMMISSIONER HOCHSCHILD: Thank you.
- 10 MS. MOFFITT: I have a question. You mentioned
- 11 that that clustering, especially for the dairies, is an
- 12 option that looks like it's economically feasible. You
- 13 talked about, also --
- MS. JAFFE: Or, more economically feasible than
- 15 not doing it.
- MS. MOFFITT: More economically feasible. Yes,
- 17 I see the pricing here. Dairy has quite a high support
- 18 requirement. And I have a question about that one. I
- 19 also have a question about, in the study that you did,
- 20 did you look at those clustering and what is the
- 21 opportunity there? And then, also, I'd like to know how
- 22 the dairies are so high, the \$26 support needed,
- 23 relative to the other ones?
- 24 MS. JAFFE: So, in economics we have a concept
- 25 called economies of scale. Right? And that's a

- 1 principle that you find in oil refining and marketing,
- 2 it's a principle you find in electricity generation.
- 3 Right? And the idea is I'm building a plant and the
- 4 cost per unit goes down the larger the plant.
- 5 MS. MOFFITT: Right.
- 6 MS. JAFFE: And then, also, the cost of
- 7 transportation. If I'm having to build a pipeline or
- 8 some kind of network for, you know, two gallons, that's
- 9 much more expensive than building something for a
- 10 million gallons. Right?
- 11 So, the problem with the dairy gas is you have a
- 12 lot of small farms in California, so the resource is --
- 13 the amount of capital you would have to invest to
- 14 process this very small amount of gas at a particular
- 15 location is so high, compared to the amount you can sell
- 16 and get a return. Right?
- 17 So that's why clustering can help. Because if
- 18 the economies of scale would dictate that you need to
- 19 have a plant of a certain size, the way to have a plant
- 20 of a certain size is to have five or ten dairies all
- 21 putting their product into one plant, so the plant can
- 22 be large enough.
- MS. MOFFITT: Yeah, and I'm familiar with the
- 24 dairy clusters and the ideas that are out there. And we
- 25 funded, in our last round, two projects that, hopefully,

- 1 you know, at some point plan on being part of a cluster
- 2 down in Kern. So, I'm familiar with that concept.
- 3 What I'm wonder is are those concepts integrated
- 4 into the study that you guys did?
- 5 MS. JAFFE: Yes, it is. We put the actual -- we
- 6 determined what the most economic clusters were and
- 7 those clustering is in that \$26 number. I'm sorry, I
- 8 misunderstood your question.
- 9 MS. MOFFITT: Got it, thank you.
- 10 MS. JAFFE: Okay, so that is the number with the
- 11 cluster.
- MS. MOFFITT: Okay, thank you.
- 13 CHAIR WEISENMILLER: Thanks that was quite
- 14 helpful.
- MS. RAITT: Yeah, our next panel is on Utility
- 16 Strategies to Reduce Short-Lived Climate Pollutants.
- 17 And Kevin Barker is the Moderator.
- 18 MR. BARKER: Thanks, Heather. Thank you, Chair.
- 19 We'll jump right in, since we're staying pretty close to
- 20 being on schedule, but we're just a few minutes behind.
- 21 And I'd like to leave enough time for Q&A for our dais.
- But we have the privilege of having two Vice
- 23 Presidents from the largest gas utilities, here in
- 24 California. We're really pleased to have them.
- One thing I'd like to do, that's a little bit

- 1 different from this workshop, so we do have sort of
- 2 visionary leaders at the utilities here, is to kind of
- 3 get an overview of where do you see a gas utility going
- 4 in the future. I think this, as the Chair's pointed
- 5 out, is gas utility 2.0.
- 6 So, it would be nice to get that, you know, kind
- 7 of high level overview before diving into the questions
- 8 that you guys have prepared for.
- 9 The other thing, too, you know, one thing that
- 10 would be worthwhile to touch on, we did have two
- 11 infrastructure incidents at San Bruno and Aliso Canyon.
- 12 And it would be nice to know kind of what those lessons
- 13 learned have been since then to sort of ensure the
- 14 reliability, integrity of the infrastructure system.
- 15 As the Chair pointed out, you know, folks in
- 16 Aliso, if we do move even to renewable gas there may be
- 17 some questions still down there on the storage there.
- The other thing, too, is how big of a worry are
- 19 contaminants using the current infrastructure. And so,
- 20 building of those things, lastly, it would also be nice
- 21 to get your take. We do have a gas research program
- 22 here. I know you guys are doing, interested in yours,
- 23 too. And kind of that overlay, too, of what -- that
- 24 maybe even gets to what are the next steps in some of
- 25 that.

- 1 And then as you heard on, I think the Chair's
- 2 opening remarks, but then also most recently, what are
- 3 some of the things that we do get to, you know, cost
- 4 effectiveness going forward?
- 5 And so with that, we'll jump right in with
- 6 Steve, Senior Vice President at PG&E.
- 7 MR. MALNIGHT: Thank you. Thanks Kevin.
- 8 I have some prepared remarks that I think will
- 9 address some of those questions but, obviously, would
- 10 love to get into the discussion phase and get into the
- 11 conversation.
- 12 So, you know, if I can just start off, PG&E's
- 13 been a very strong supporter of the State's carbon goals
- 14 and GHG reduction goals. And that includes taking a
- 15 number of steps to reduce the greenhouse emissions
- 16 associated with our natural gas system.
- 17 We've also actively worked to explore and
- 18 advanced opportunities related to renewable natural gas,
- 19 or low carbon gas. And we're doing this while
- 20 maintaining a laser focus on safety, which is our first
- 21 priority in everything we do in the gas system.
- I think it's important to note California's
- 23 natural gas system, today, plays a vital role in helping
- 24 the State achieve our short term and near term
- 25 greenhouse gas targets. But I also just want to

- 1 emphasize that it's our belief that the natural gas
- 2 system plays an equally critical role in achieving the
- 3 State's longer term climate goals.
- And we're going to get there as we take the
- 5 steps needed to de-carbonize the gas stream through
- 6 renewable and natural gas alternatives. And that's
- 7 really what I want to talk about I think, today, is how
- 8 the system plays an important role.
- 9 You know, just to highlight, I think -- a couple
- 10 of things I want to emphasize. With the right focus and
- 11 the right policies we can leverage the California's
- 12 natural gas infrastructure to drive reductions in the
- 13 transportation sector today. We can move forward with
- 14 strategies to reduce methane leaks across the system.
- 15 And we can reduce the overall carbon content of the gas
- 16 moving through the pipeline by advancing the use of
- 17 renewable and low carbon gas alternatives.
- 18 So, I'm going to give you some background on the
- 19 topics that I think I heard. I'm going to talk about
- 20 what we're doing to ensure safety and reliability of the
- 21 gas system, the steps we're taking to reduce emissions,
- 22 associated with operating that system, our efforts to
- 23 develop biomethane alternatives and the policies and
- 24 actions that we think would facilitate this transition
- 25 to a de-carbonized future.

- 1 So, I'd like to begin with safety. As I
- 2 mentioned already, safety is our top priority in the gas
- 3 system. You mentioned the San Bruno incident. I will
- 4 tell you that since that tragedy occurred in 2010, there
- 5 have been a huge number of learnings and changes in how
- 6 we operate the gas system.
- 7 In recent years we've undertaken sweeping
- 8 efforts to test and replace pipelines, to modernize our
- 9 control systems, to improve our operation and
- 10 maintenance processes and procedures, and reduce the
- 11 overall leak rate on the system.
- 12 We've pioneered new and innovative technologies
- 13 to detect and reduce leaks, such as the Piccaro vehicle-
- 14 mounted leak detection technology. We've added sensors
- 15 and automated shutoff valves throughout the network.
- 16 And we've pressure tested more than 800 miles of pipe to
- 17 confirm the integrity of the system.
- 18 In addition to making the system safer and
- 19 improving reliability, many of these actions have the
- 20 dual benefit of reducing methane emissions. For
- 21 example, the Piccaro technology I mentioned is a
- 22 thousand times more sensitive than traditional detection
- 23 equipment, and has helped us detect much smaller leaks
- 24 on the system.
- We're also piloting a super-emitter survey that

- 1 uses the same technology to identify the largest
- 2 emitters on the system to prioritize leak repair. Our
- 3 equipment to those timely leak repairs helped us reduce
- 4 our grade two and grade two plus leak backlog by 99
- 5 percent from 2010 to 2015, which in turn helps to reduce
- 6 the fugitive emissions from the system.
- 7 Another example. As of 2014, we've completed
- 8 the replacement of all known cast iron pipe on our
- 9 system with stronger, more efficient and seismically
- 10 resilient pipelines. We've also implemented measures to
- 11 reduce blown downs on the gas system and make sure we're
- 12 not emitting that gas to the atmosphere.
- We've partnered with Lawrence Berkeley National
- 14 Labs to pilot equipment that continually monitors
- 15 emissions at our McDonald Island Storage Facility, which
- 16 is located within an environmental justice community.
- 17 The data allows us to identify and accelerate
- 18 repairs which, again, minimizes our emissions.
- 19 And finally, we worked with the US EPA, and
- 20 other progressive gas utilities, including SoCalGas, to
- 21 develop the Methane Challenge Program. The focus is on
- 22 establishing meaningful best practices for methane
- 23 reduction that pipeline operators can adopt.
- 24 All these actions are making the gas system
- 25 physical infrastructure stronger, safer, and more

- 1 resilient, while at the same time keeping the gas in the
- 2 pipes and reducing emissions from the system.
- 3 So, as we continue to invest in that system,
- 4 we're looking beyond simply how to reduce the impacts of
- 5 emissions, we're looking at ways to use this asset to
- 6 significantly advance the State's progress towards its
- 7 carbon goals.
- 8 One of the most significant and immediate
- 9 opportunities to do this is in the transportation
- 10 sector. Apparently, I said something wrong.
- 11 (Laughter)
- MR. MALNIGHT: Numerous efforts are underway to
- 13 electrify the goods movement, but electrification of
- 14 medium and heavy duty, as we all know is challenging.
- 15 And there's tremendous opportunity today to use natural
- 16 gas to fuel this segment of the transportation sector.
- 17 Recent studies have shown that switching medium
- 18 and heavy duty vehicles from diesel to natural gas
- 19 results in significant air quality improvements,
- 20 reducing NOx and particulate matter levels by 90
- 21 percent, and reducing CO2 emissions by 15 percent.
- These impacts help all of our communities to
- 23 breath cleaner air, particularly our disadvantaged
- 24 communities and environmental justice communities which
- 25 are located, typically, near transportation hubs or

- 1 transportation corridors.
- I know the CEC is working on this and I really
- 3 do commend all of us for the continued work on moving
- 4 forward with that effort.
- 5 At the same time, I think while using the gas
- 6 system today for the transportation sector offers huge
- 7 advantages, we can only leverage that and multiply it if
- 8 we focus on de-carbonizing gas and moving that gas to
- 9 the transportation sector.
- 10 We support the development of a robust,
- 11 renewable natural gas markets in California to make that
- 12 happen.
- 13 A variety of sources are available. We've
- 14 talked about many of them today and I don't need to go
- 15 through that again. But to develop and advance these
- 16 sources, it's critical that we put in place the right
- 17 policies and create opportunities to learn from real
- 18 world experience. We're actively participating in
- 19 regulatory efforts and other initiatives in the State to
- 20 do just that.
- 21 For example, we signed our first dairy biogas
- 22 pipeline injection contract back in 2007, with Vintage
- 23 Dairy and Microgy. The experience -- while that
- 24 project's no longer delivering to the system, I think
- 25 that experience taught us a lot about the constituents

- 1 that we found in dairy biogas, the cost to clean the
- 2 gas, interconnection issues and other lessons. And
- 3 we're now applying those lessons to how we're going to
- 4 move forward with 1383.
- 5 We also have 13 projects on the system which use
- 6 biogas to generate electricity and connect to the
- 7 electricity system which is another accomplishment that
- 8 we should continue to move forward on.
- 9 So, these projects, these pilots give us
- 10 valuable information and insight into the barriers, as
- 11 well as other challenges that we need to overcome to get
- 12 there. For example, they may provide the opportunity to
- 13 evaluate the cost effectiveness of different
- 14 transportation options for the pipeline system.
- 15 So, we've talked a lot about interconnection.
- 16 And the interconnection costs can be significant,
- 17 particularly if you're not located near the pipeline and
- 18 have a significant distance to cover. We're looking at
- 19 trucking biomethane as one way to address those kinds of
- 20 issues, where we can aggregate methane from the numerous
- 21 projects where they are located, and transport them to
- 22 injection points, to dedicated injection points on the
- 23 system.
- 24 That would eliminate the need for long and very
- 25 costly pipelines to drive that interconnection. If

- 1 that's cost effective, I think that opens up more
- 2 opportunities for us where it would work.
- 3 Another opportunity we see for RNG is woody
- 4 biomass. With the SoCalGas, Northwest Natural, and
- 5 SMUD, we've committed to fund an engineering analysis of
- 6 the viability and costs of developing and RNG production
- 7 facility, utilizing an existing woody biomass power
- 8 plant site.
- 9 This type of RNG could be utilized in either low
- 10 NOx, heavy duty trucking, or power generation to have
- 11 clean, renewable power generation as well.
- 12 Ultimately, as I've indicated, you know, policy
- 13 is going to play a crucial role in moving these efforts
- 14 forward. For example, PG&E is supportive of a well-
- 15 designed, renewable natural gas or low carbon gas
- 16 standard to jump start the market. How that standard's
- 17 developed, what qualifies, the cost recovery mechanisms,
- 18 these are all critical issues that have to be address.
- 19 But this kind of a policy gives assurance to the
- 20 marketplace of the value that we, as a State, are going
- 21 to place on renewable natural gas, which can attract the
- 22 capital needed to make it a reality.
- 23 Also, the interrelationship between an RNG
- 24 standard and the Low Carbon Fuel Standard will have a
- 25 significant impact on the economics of renewable natural

- 1 gas and overall use of the pipeline system.
- 2 We're a strong supporter of the LCFS program.
- 3 It's vitally important for many sectors of achieving our
- 4 carbon goals. It's a critical program that incentivizes
- 5 low carbon fuel produces.
- 6 Developing an array of incentives for the RNG
- 7 industry is particularly important. In the livestock
- 8 manure management projects it will be essential to
- 9 reducing costs, increasing long term viability, and
- 10 allowing these projects to capture the GHG reduction
- 11 benefit they're creating. We're going to continue to
- 12 work with stakeholders in developing this framework.
- 13 Finally, you mentioned gas quality. And I want
- 14 to address that now which, really, in my view is ending
- 15 with safety, the same place that I started. You know,
- 16 the quality of the gas that goes into the pipeline is
- 17 often a contentious issue, but it's critical that we
- 18 recognize that this is, at its heart, a safety issue.
- 19 As we begin to discuss the framework needed to
- 20 build these projects, it's important that we lay the
- 21 foundation of this work on safety by ensuring that we
- 22 have appropriate gas standards in place.
- 23 Having them is foundational to developing a
- 24 robust low carbon or renewable gas standard, and
- 25 industry in the State.

1 Traditionally, feedstock and other sources that

- 2 can produce renewable natural gas must be processed and
- 3 conditioned, as we talked about, to meet renewable
- 4 natural gas quality specifications. And this is not a
- 5 trivial exercise. As was said, it often involves
- 6 significant investments.
- 7 But it's vital to ensure that the composition of
- 8 the gas that we input into the system is interchangeable
- 9 with the natural gas that's already in the system. And
- 10 that ensures that constituents of concern are below the
- 11 established limits.
- Not meeting those standards may create build up
- 13 on equipment that could be damaging and risk safety, and
- 14 it could damage or cause malfunction in end use
- 15 appliances in homes and businesses. Maintaining that
- 16 consistent gas quality protects the end use equipment
- 17 and it manages the risks associated with those
- 18 constituents becoming or introduced to breathable air.
- 19 Thus, testing is important and we're working
- 20 closely throughout regulatory proceedings, at the CPUC,
- 21 on gas quality issues.
- We're also sharing data with the California
- 23 Council on Science and Technology, as it studies and
- 24 makes recommendations to the PUC on any updates to the
- 25 existing gas quality standards.

- 1 In the end, any change should not compromise
- 2 safety and reliability, and should also try to minimize
- 3 cost impacts to both of those injecting onto the system
- 4 and those who depend on the system every day.
- 5 So, these essential elements, the robust
- 6 infrastructure, thoughtful supporting policies, and the
- 7 tools to ensure consistent gas quality we believe are
- 8 the keys to promoting the long term de-carbonization of
- 9 the gas system. Increasing the development of low
- 10 carbon fuels and fully utilizing the State's natural gas
- 11 infrastructure to meet our carbon goals.
- We're excited about the opportunities ahead and
- 13 the role that we can play in achieving both the short
- 14 and long term goals.
- 15 But I want to just acknowledge, when I've gone
- 16 out and talked to various stakeholders across the
- 17 segment, I continue to hear some who suggest that
- 18 natural gas, even with renewable gas, is just a bridge
- 19 fuel that the State eventually will have to move past or
- 20 abandon as we head to 2050.
- 21 However, I think this misses the incredibly
- 22 important role the natural gas system can serve in
- 23 making use of the methane that would otherwise be
- 24 admitted to the air. Unless these gases are combusted,
- 25 the 20-year global warming potential of methane will

- 1 drive emissions 72 times higher than CO2.
- 2 But by injecting that methane into the natural
- 3 gas system, it can be dedicated to the uses that
- 4 electricity can't serve or can't easily serve, such as
- 5 industrial process heat, central station heating, and
- 6 medium and heavy duty transportation.
- 7 I think it's time for us to really deal with
- 8 that fact and acknowledge and plan for the natural gas
- 9 system that we need to achieve our 2050 goals. That
- 10 kind of certainty and policy support is what's going to
- 11 be required for people to make the long term investments
- 12 that we need them to make to capture these benefits, the
- 13 co-benefits that we can derive from RNG for both
- 14 avoiding the emission of methane, and serving vital
- 15 energy needs at a lower carbon impact.
- So, we think the integrated approach is key, and
- 17 we have to focus on system safety, and then we can go
- 18 capture the co-benefits that are available to the
- 19 system. And we also need to focus on capturing those
- 20 immediate benefits today, both to improve air quality
- 21 and reduce GHG emissions in the transportation sector.
- 22 So, with that, those were my prepared remarks.
- 23 I'm going to turn it over, I think, to George, who will
- 24 continue and then I'll look forward to questions.
- MR. MINTER: Steve, thank you very much. Great

- 1 overview. I'll drive a little further. I was asked to
- 2 address gas utility 2.0. I'll suggest that it might
- 3 actually be 3.0.
- Why are we here? You know, you hear that, well,
- 5 geez, gas is a fossil fuel. We've got to get off fossil
- 6 fuels, we've got to electrify and have renewable energy.
- 7 And we've got to start realizing that renewable energy
- 8 isn't just renewable electricity, but it is renewable
- 9 gas.
- 10 And I'm heartened by the comments that have been
- 11 provided to this point, and looking at the agenda what
- 12 we're going to hear later this afternoon.
- 13 What I can tell you about the future of the gas
- 14 industry is informed by the past. You know, before
- 15 there was electricity there was gas. We lit our
- 16 streets; we lit our houses with gas before the Civil
- 17 War. There was no electricity. We hadn't invented the
- 18 light bulb. Edison wasn't around, yet.
- 19 And we manufactured gas. We didn't have a
- 20 natural gas industry. Gas utility 1.0 was manufactured
- 21 gas plants, producing manufactured gas from coal and
- 22 kerosene, and building pipes to the city streets to the
- 23 street lights. The gaslight district.
- 24 When I first moved to Berkeley to go to school,
- 25 our house as a pre-1906 Craftsman. And in the attic

- 1 there were copper gas jets that had been retired from
- 2 use. That's how we lit our homes and our cities. And
- 3 the gas utility business started in Baltimore, and New
- 4 York, and Philadelphia, and Boston, and San Francisco,
- 5 and in Los Angeles, manufacturing gas. We've been
- 6 around for 150 years. We started manufacturing gas
- 7 right after the Civil War.
- 8 Electricity was developed and harnessed through
- 9 power plants, developed by Edison. The light bulb was
- 10 developed by Edison. And gas moved away from lighting
- 11 and provided for heat.
- But another revolution occurred in the
- 13 transportation sector and we figured out how to build
- 14 automobiles, and gasoline and diesel powered transport.
- 15 And this fuel to revolution in energy
- 16 development, which spanned the oil industry that we know
- 17 today. And associated with oil production there was
- 18 lots of methane or natural gas that was really
- 19 problematic in oil recovery. And we had to watch very
- 20 carefully what we did with that natural gas and vent it
- 21 to the atmosphere so that it wouldn't explode, so that
- 22 it wouldn't create a catastrophic fire and we could
- 23 produce our oil for our transportation purposes.
- 24 And people figured out, you know what that's the
- 25 same gas that they're using in those cities that they're

- 1 manufacturing, but it's free right now. It's natural
- 2 gas. It's a waste product. If we could get that to the
- 3 cities, we have a great business. And that was the
- 4 birth of the natural gas industry.
- 5 So, that's the gas utility industry 2.0. So, we
- 6 went from being a manufactured gas industry to a natural
- 7 gas industry.
- 8 And the gas industry 3.0 is that we're going to
- 9 manage that gas distribution system and move from
- 10 natural gas to renewable gas.
- 11 What is renewable gas? It's simply contemporary
- 12 methane. Fossil methane is what we rely on today,
- 13 natural gas. But increasingly we're talking about
- 14 capturing that contemporary methane that's a climate
- 15 change problem and putting it into the pipelines.
- 16 Our thinking is that we need to address gas
- 17 supply today the way we addressed electric supply 30
- 18 years ago. Thirty years ago we said you know what, we
- 19 need to develop renewable sources of electricity, and we
- 20 developed solar and wind. And we went through a 30-year
- 21 process to get where we are today, which is trying to
- 22 achieve the 33 percent renewable by 2020 electric
- 23 generation.
- We need to think about gas supply in the same
- 25 way. We need to think about how we develop our

- 1 renewable gas supply resources over the same kind of a
- 2 timeframe, and then begin to displace our fossil gas
- 3 with our renewable gas, de-carbonize the pipeline, take
- 4 the fossil out of the fuel, if you will.
- 5 But what does this mean? It means continued use
- 6 of the pipeline system, so the pipeline system has to be
- 7 enhanced. We've got to be able to ensure
- 8 deliverability. We've got to be able to ensure that
- 9 it's safe.
- 10 You've heard PG&E programs. Our programs are
- 11 similar. We have a Distribution Integrity Management
- 12 Program on distribution pipes. The same for our high
- 13 pressure transmission lines. The same for our storage
- 14 facilities. We have a PSEP program, or Pipeline Safety
- 15 Enhancement Program. We spent over a billion dollars
- 16 testing and replacing large transmission pipe. We, too,
- 17 have tested hundreds of miles of pipe. We've replaced
- 18 over 100 miles of pipe. We've replaced over 100
- 19 pressure monitor valves with automatic shutoff valves.
- 20 That when the pressure reduces in the line, indicating a
- 21 potential leak, boom, that automatic shutoff valve is
- 22 activated.
- We're using innovative capture technology when
- 24 we're doing these pipeline replacements to capture that
- 25 gas that's in the pipeline segment that we're replacing.

- 1 And then we store it and use it later, so that it
- 2 doesn't go into the atmosphere.
- 3 And, of course, this means we've got to address
- 4 leaks. And we've been doing that for a long, long time.
- 5 We were actually an original signer of the Natural Gas
- 6 Star Program which started in the 90s, with Federal EPA.
- 7 I think Mary Nichols was the Assistant Administrator at
- 8 the time. And we actually signed an accord with her,
- 9 with EPA to voluntarily reduce methane emissions that
- 10 are coming from the natural gas system.
- 11 So, we've been focused on this for a very long
- 12 time. We did collaborate with EDF, in their study with
- 13 Washington State University on the distribution pipeline
- 14 system. And that was part of a broader study EDF did on
- 15 the entire industry.
- 16 The concern is if the industry is leaking at
- 17 more than 1 percent of its total through put, that
- 18 leakage and the effect of methane as a refractive gas,
- 19 that is a GHG, and more powerful than a CO2 emission,
- 20 that that would offset the climate benefit of using
- 21 natural gas to displace dirtier fuels, like coal and
- 22 generation, or diesel in transportation.
- 23 The results of the study suggest that we're well
- 24 below the 1 percent. And the results on the
- 25 distribution system are well below .1 and .2. They

- 1 range between a .1 percent and .2 percent. So, this is
- 2 a very, very tight system.
- 3 SoCalGas actually volunteered its system to be
- 4 in the study and our rate of leakage was 0.12 percent of
- 5 through put within the system.
- 6 The average reported to EPA, of pipeline
- 7 distribution systems as late as 2012 was .5. So, we're
- 8 almost five times lower than the average.
- 9 The system is tight and it's tight for some of
- 10 the reasons described by PG&E. We long ago got rid of
- 11 our cast iron, and that's the biggest challenge in the
- 12 distribution sector right now.
- 13 We've developed new ways, using Piccaro and
- 14 other technologies to detect leaks, to fix leaks. We've
- 15 worked with the PUC and the other utilities, and the
- 16 utility workers to really take a hard look at the way we
- 17 go out and find leaks, and then schedule the replacement
- 18 -- excuse me, the repair or the remediation of that
- 19 leak.
- We've committed, in the 1371 process at the PUC,
- 21 to adopting a whole number of best practices that will
- 22 start driving leaks down. We've committed to eliminate
- 23 our backlog. Backlogs develop over time, as you target
- 24 your resources to go after the gross leakers, or the
- 25 super emitters. And sometimes the very slow emitters

- 1 fall off the table and we've got to not let them fall
- 2 off the table. And so, we're going to get rid of our
- 3 backlog and then maintain a rolling year net zero
- 4 backlog.
- 5 And we've got to learn from these incidents,
- 6 like Aliso. You know, Aliso was a methane leak. No
- 7 explosion, no fire, no damage to property. But it was a
- 8 significant methane leak and it taught us about new ways
- 9 of managing injection and storage wells, new ways of
- 10 managing storage fields.
- 11 We've installed a variety of infrastructure in
- 12 safety enhancements. We've worked with the PUC and
- 13 DOGGR on those enhancements. We've got on-site pressure
- 14 monitoring. We've got video monitoring. We have visual
- 15 inspection schedules. We have perimeter monitoring.
- 16 All of these are methane detection methodologies.
- 17 All of our wells that are operational wells are
- 18 newly enhanced with inner tubing that essentially kind
- 19 of double hulls the injection and withdrawal of gas. It
- 20 does reduce the volume that you can both inject and
- 21 withdrawal and that's a challenge. But it's a very,
- 22 very significant safety improvement.
- We will be operating a safe distribution and
- 24 storage pipeline system for the next 100 years.
- 25 And that brings us to RNG. RNG is key to the

- 1 future. It helps us solve air quality and climate
- 2 change challenges. But I think it's important to pause
- 3 and understand, you know, it's not just about climate
- 4 change.
- 5 And actually, from Southern California and for
- 6 SoCalGas it really, first, is about air quality. We're
- 7 going to need to displace dirtier fuels with cleaner
- 8 fuels. We're going to really need to focus on diesel in
- 9 transportation, and displacing that with gas.
- 10 We've done a very good job eliminating coal from
- 11 generation and utilizing gas. We need to deploy more
- 12 and more ultra-low or non-combustion gas technology,
- 13 like fuel cells, and micro turbines.
- We're going to rely on quick-to-ramp peaking
- 15 technology to help us bring more solar and wind to the
- 16 electric system.
- But ultimately we're going to need RNG to
- 18 displace our geologic gas to help us reduce GHGs and
- 19 achieve our climate goals.
- 20 Southern California is the home of the only two
- 21 extreme non-attainment regions in the United States. We
- 22 have "the" worst air quality in the nation. That's the
- 23 San Joaquin Valley and the L.A. area. And those two
- 24 areas comprise 80 percent of our service territory.
- 25 That's our focus.

- 1 And the Clean Air Act requires us, in the next
- 2 20 years, to reduce our polluting emissions by 60
- 3 percent. And that's a more immediate challenge than our
- 4 climate change challenge in terms of time frame.
- Now, it turns out that in the inventory of
- 6 emissions, 80 percent of the emissions are coming from
- 7 the transportation sector. And the single largest
- 8 source in that sector, in heavy duty transportation is
- 9 trucks and buses.
- The CEC, the AQMD, SoCalGas, working with other
- 11 private industry interests has developed this game-
- 12 changing engine technology, the near-zero, super low NOx
- 13 engine. It's been certified by ARB. It's now, the
- 14 engine size is appropriate for transit bus, and waste
- 15 haulers, and street sweepers, and that's actually now in
- 16 production, and now actually being bought by agencies,
- 17 and companies for those uses.
- 18 And that drives emissions down from those uses
- 19 by 90 percent. It's called near-zero because the
- 20 emissions associated with the tailpipe is similar to the
- 21 emissions associated to the power plant smoke stack, if
- 22 you were generating the electricity to run that truck or
- 23 bus as an electric vehicle.
- 24 It's interesting, now, that the Air Quality
- 25 Management Plans for the South Coast and the San Joaquin

- 1 Valley both really rely on deploying near-zero
- 2 technology in transportation to get the emission
- 3 reductions they need to meet the Federal Clean Air
- 4 requirements.
- 5 It's also interesting that the mobile source
- 6 strategy has a similar reliance.
- 7 And that the State Implementation Plan, which
- 8 just adopted the two local plans, now commits the State
- 9 to the deployment of this near-zero technology in
- 10 transportation to drive the emissions down that we need
- 11 to drive down to meet the requirements of Federal law.
- 12 So, that's all the air quality regime.
- We've got to deploy natural gas, displace diesel
- 14 in the low NOx engine to get where we need to go for air
- 15 quality. And then, when that natural gas becomes
- 16 displaced with renewable gas, we start driving down our
- 17 GHG emissions. It's a twofer. It's where we need to
- 18 go.
- 19 It's interesting that the ARB Scoping Plan,
- 20 which lays out how we get to 2030 and, ultimately, to
- 21 2050 actually relies significantly on the Short-Lived
- 22 Climate Pollutant Plan to get the emission reductions
- 23 that we need.
- Methane, as we've heard, is a major short-lived
- 25 climate pollutant. We've also heard that most of the

- 1 methane does not come from the oil or gas sector. Less
- 2 than 7 percent is coming out of the energy pipeline
- 3 sector. Over 80 percent are all of those contemporary
- 4 sources in landfills, and wastewater treatment, and
- 5 dairies, and AG operations, and ranching, and woodland
- 6 waste. That's where our focus is and that's what you've
- 7 been hearing today.
- I think it's important to note that the short-
- 9 lived climate pollutant, which now commits us to a 40
- 10 percent reduction in all of those sources of biomethane
- 11 to atmosphere, also represents about 30 percent of all
- 12 of the reductions in the Scoping Plan.
- So, if we don't do what we're talking about
- 14 doing, we can't meet the requirements for 2030 or we
- 15 can't meet the requirements for 2050.
- 16 So, this is not a, wow, wouldn't it be neat to
- 17 do this. This is we must figure this out and we must do
- 18 it.
- 19 It's interesting that today transportation is
- 20 actually driving the RNG market. And I think you've
- 21 heard that 60 percent of the CNG transportation market,
- 22 now, is renewable gas.
- We've done a lot of analysis with the E3 firm
- 24 that suggests that, actually, the highest and best use
- 25 from a GHG reduction perspective is all of the end uses

- 1 that we're commonly familiar with, with natural gas.
- 2 And that's water heating, and cooking, and space
- 3 heating, and commercial and industrial thermal
- 4 applications.
- 5 So, ultimately, we need to move renewable gas to
- 6 satisfy those thermal applications, which are very hard
- 7 to electrify. That's an electrification challenge. And
- 8 the way to solve it is with renewable gas.
- 9 So, we look at it from the short term we've got
- 10 to develop RNG to move into transportation and over the
- 11 long term we have to move it into the end uses. That's
- 12 where we need to go.
- 13 What is our vision? I think our vision is
- 14 consistent with sort of what I laid out. That is that
- 15 we need to develop this market and everybody needs to
- 16 play their role. We're a gas utility. We do pipes. We
- 17 do interconnection, so that's what we do. It's obvious
- 18 that the gas utility ought to be investing in the
- 19 pipeline interconnects with the new gas producers of the
- 20 future, the renewable gas producers. I think that's the
- 21 discussion that we're having today.
- The gas pipeline system, the interconnects, but
- 23 also the conditioning equipment and the gathering lines.
- 24 These are all functions that we're currently engaged in,
- 25 and we're doing the conditioning for all the gas that

- 1 goes in or out of storage, or comes from interstate
- 2 pipelines into our system. Because we're concerned
- 3 about the constituents. We're concerned about heat
- 4 value and constituent value. And that's why there's the
- 5 requirements, and pretty tough requirements in
- 6 California to make sure that all gas meets the
- 7 constituent and the Btu requirements.
- 8 So, I would suggest that we ought to clearly see
- 9 the utility role as the pipeline and the interconnect.
- 10 But could well and might often be, and particularly in
- 11 the cases of dairy, small producers, the conditioning
- 12 function. And I'll get to that in a minute.
- The second piece, which was mentioned by Steve,
- 14 is a procurement requirement. We really do need to
- 15 establish a procurement requirement, just as we did in
- 16 the electric side of the house.
- I mean, let's be clear, folks, we need to look
- 18 at electric supply and what we did. We build the
- 19 transmission lines to the renewable producers. We had a
- 20 renewable electric standard, an RPS. We need to do the
- 21 same. We need to build the gas pipelines to the
- 22 producers of renewable gas and we need some sort of
- 23 procurement requirement.
- 24 It does stabilize the financial investment. It
- 25 does, over time, drive prices down. It does encourage

- 1 technology development. And that's what we need to get
- 2 the volumes to grow so we can start, now, deploying into
- 3 the residential and commercial markets greater and
- 4 greater volumes of natural gas.
- 5 As I said, the 60 percent of natural gas that's
- 6 now in the transportation marketplace, we expect in the
- 7 short term to grow to probably 80 percent with the
- 8 continuation of the Low Carbon Fuel Standard.
- 9 We also are very supportive, obviously, of the
- 10 LCFS. It's been really, really important for the
- 11 renewable gas development business and will be critical
- 12 in time.
- But as we look to larger and larger volumes, we
- 14 need to start setting a standard and a purchase
- 15 requirement.
- We were asked to make a note -- I'm sorry, I
- 17 thought I had 20 minutes here -- to mention
- 18 disadvantaged communities. And I'll just say that in
- 19 the Southern California area, the disproportionate
- 20 impact is greatest from the transportation sector.
- 21 Disadvantaged communities are in the port area
- 22 and along the freeway corridors. So, reducing the
- 23 particulate matter and the air pollutants, as well as
- 24 overall reducing GHGs is a direct benefit and most
- 25 benefits, the most directly, the disadvantaged

- 1 communities that are affected by transportation and
- 2 port-related activity. So, that kind of an approach we
- 3 think is very critical.
- 4 Now, there's been some effort and discussion
- 5 about, well, we don't really want to site refueling
- 6 stations or those kinds of facilities in those
- 7 communities. However, when you move from diesel to
- 8 natural gas and renewable gas, those refueling stations,
- 9 actually the pipes are already in the ground and you're
- 10 delivering the fuel through a pipeline network. So,
- 11 that eliminates the trucks delivering the fuel and it
- 12 eliminates the emissions associated with the trucks.
- 13 So, it turns out that actually creates a net benefit and
- 14 not a negative environmental impact.
- So, you've heard a lot about the supply. And I
- 16 think in general the presentation by Amy suggested that
- 17 we have, you know, 90, maybe even more, maybe upwards to
- 18 100 Bcf. And if you think about what that is, that's
- 19 about 5 percent of our through put in California. Or,
- 20 for us, it's 10 percent of our throughout put in
- 21 SoCalGas. So, we look at that as achievable.
- So, when we're thinking about a renewable
- 23 portfolio, or a procurement requirement, I think we
- 24 ought to look at what the supply is.
- 25 But if you look at the numbers put up there by

- 1 ICF, there's large numbers from national organizations
- 2 that have very, more broadly expansive supply scenarios.
- 3 And if you look at the national supply scenario, there's
- 4 enough volume of RNG to replace all of the gas we use.
- 5 In fact, probably 5 to 8 times of our usage is available
- 6 on the national marketplace.
- 7 And I'll just that today, in the natural gas
- 8 business for SoCal, 90 percent of the gas that we
- 9 deliver to customers comes in from out of state.
- 10 So, while we appreciate the necessity of the
- 11 State capturing biomethane and developing a biomethane
- 12 business, let's not discount the opportunity of
- 13 renewable gas from all over the nation.
- How do we get to 2030? I think it's simple.
- 15 Utilities invest in the pipeline and other facilities
- 16 that are necessary to produce RNG. Those investments
- 17 are socially beneficial, the public benefit. The costs
- 18 are recovered from all ratepayers, with a mechanism
- 19 that's a non-bypassable mechanism.
- I think, too, we've got to have a utility
- 21 procurement requirement. And we can argue what it is or
- 22 how it would be implemented, but at the end of the day,
- 23 again, costs recovered from all ratepayers.
- We have to accelerate the market for heavy duty
- 25 trucking and move the near-zero natural gas combustion

- 1 engine into the marketplace. Particularly in Southern
- 2 California and the San Joaquin Valley. And that means
- 3 we're going to need incentives to help people purchase
- 4 that engine, so that we can maximize deployment of that
- 5 engine, so that we can get the reductions we need. And
- 6 we need to continue to move RNG into the transportation
- 7 marketplace.
- 8 But, ultimately, we need to grow the RNG market
- 9 so we deliver it generally through the pipeline, and it
- 10 accrues to the benefit of all the small users, the core
- 11 customers, and they can drive their GHG emissions down.
- Remember, the E3 study tells us that the greater
- 13 benefit from a GHG reduction perspective is for the
- 14 thermal applications. So, that's where we've got to
- 15 drive our renewable gas to have the best and,
- 16 ultimately, the most cost effective approach to reducing
- 17 the GHGs in the residential gas sector. It's more
- 18 effective than electrification, far less costly, and
- 19 ensures customer choice as we go out into the future.
- I want to thank all of you for putting this
- 21 together, all of the agencies, as well as all of the
- 22 participants. I'll note that a few of the folks coming
- 23 up will be talking about different aspects. One aspect
- 24 that we'll start hearing about is power to gas.
- 25 And what was missing in the supply discussion

- 1 was renewable hydrogen. And what was mentioned by the
- 2 Chair --
- 3 CHAIR WEISENMILLER: That was the earlier
- 4 workshop. I heard from your company directly on that.
- 5 MR. MINTER: Yes, you did. Yes, you did.
- 6 CHAIR WEISENMILLER: So, you don't need to
- 7 repeat, now. I think you're out of time.
- 8 MR. MINTER: Just simply that that's part of the
- 9 continuum is that we focus on our biomethane resources
- 10 and we develop power to gas so that becomes our future
- 11 opportunity for renewable gas.
- 12 Thank you very much.
- 13 CHAIR WEISENMILLER: Thanks. It would be useful
- 14 if you could submit to the record the E3 studies you
- 15 referred to. And certainly, Steve, if you have any
- 16 similar studies on the future of natural gas, or natural
- 17 gas utility 3.0?
- MR. MALNIGHT: I'd be happy to do that.
- 19 MR. MINTER: Yeah, I committed to staff that we
- 20 would submit the E3 Low Carbon Pathway Study, the GNA
- 21 Game Changer Study, which also looks at the GHG benefits
- 22 of the engine. The ICF Renewable Gas Study they did for
- 23 us. The Navigant Net Zero Study.
- We also did a jobs and economic development
- 25 study related to renewable gas development, and we'll be

- 1 submitting that as well.
- 2 And I think I'll probably submit the National
- 3 Academy of Science Study that was just released last
- 4 week, that look at the WWS, the wind, water and solar
- 5 approach --
- 6 CHAIR WEISENMILLER: Okay.
- 7 MR. MINTER: -- versus a more diversified
- 8 approach, that really focused on bioenergy and biogas.
- 9 CHAIR WEISENMILLER: Sure. No, that would be
- 10 good.
- 11 The other thing is Amy pointed out that,
- 12 obviously, a lot of times people -- it's sort of
- 13 confusing on whether you're talking potential, economic,
- 14 you know, what definition. So, certainly, to the extent
- 15 you've got information for us on cost effectiveness of
- 16 the various supplies and submarkets that would, again,
- 17 be great for what we're looking at.
- I guess, George, I don't know how far you can go
- 19 on this one, but I'll at least try. So, obviously,
- 20 SoCalGas is committed to mitigate the impacts of the
- 21 Aliso Canyon leak. And so, you're out looking for
- 22 methane to take care of.
- 23 How much of this is going to -- what's the scale
- 24 of the scope of what you're trying to do, and how does
- 25 that fit into on what we're trying to do here on

- 1 renewable natural gas?
- 2 MR. MINTER: Well, it's too bad Richard's not
- 3 here because he's been involved in those discussions.
- 4 I'm not a party to those discussions. They're very
- 5 confidential. They center around offsetting the volumes
- 6 released. And there's some dispute on the volumes,
- 7 whether it's 90 or 104. So, if you just use rule of
- 8 thumb, 100,000 metric tons, we're talking about taking
- 9 out of the atmosphere 100,000 metric tons of methane.
- 10 And we are talking to a variety of producers.
- 11 We've actually signed some contracts and some
- 12 confidentiality agreements with others.
- Our intent is to develop a profile of projects -
- 14 excuse me, a portfolio of projects that will get us to
- 15 the 100,000 metric tons reduction threshold, or whatever
- 16 is agreed upon by the agencies is the threshold that we
- 17 need to reduce.
- 18 So, I think that's where we're at. I've been
- 19 encouraging our team and I know that Richard's been
- 20 encouraging his team to try to get to this sooner,
- 21 rather than later. It would good to be able to announce
- 22 at least where we are and what the status is on the
- 23 progress. And I'll leave it to the parties to come to
- 24 that determination. But there is a lot of work being
- 25 done on that front.

- 1 CHAIR WEISENMILLER: Well, when you reach a
- 2 settlement, it would be great to have it filed in this
- 3 docket.
- 4 MR. MINTER: That would be great.
- 5 CHAIR WEISENMILLER: Yeah.
- 6 MR. MINTER: Okay.
- 7 CHAIR WEISENMILLER: Yeah, so we can consider
- 8 it.
- 9 I guess the first question, generally for both
- 10 of you, is historically you've been very active with
- 11 gathering systems in California, for California gas
- 12 production. Is there any analogs or interest here?
- MR. MALNIGHT: Are you talking about for the
- 14 gathering systems for the dairy projects and things like
- 15 that?
- 16 CHAIR WEISENMILLER: Exactly.
- 17 MR. MALNIGHT: Yeah, I mean, you know, I think
- 18 we come at this from the perspective that these are
- 19 going to be vitally important pilots to determine what
- 20 the marketplace is really going to require.
- I think coming in we feel like the PUC's hit the
- 22 investment framework about right in terms of where the
- 23 utilities should be and where the developers should be.
- Our issue, and this is, I think, a slight
- 25 difference between us, but PG&E's issue is the

- 1 recognition that the conditioning of the gathering
- 2 facilities are often highly integrated into the
- 3 operations of the dairies, and other facilities. They
- 4 may have a desire to own those facilities because
- 5 they're so integrated with their ongoing activities.
- If the market needs a different solution, we're
- 7 clearly willing to look at that. But we think that
- 8 right now the PUC has it about right going in on the
- 9 break out of where the investment should be.
- 10 CHAIR WEISENMILLER: George?
- 11 MR. MINTER: I think we have a similar
- 12 viewpoint. Our discussions with the PUC staff was
- 13 really, you know, look, we do pipelines, we do the
- 14 interconnection, and the measurement and monitoring, we
- 15 do conditioning and we do gathering lines.
- So, depending on what the situation is, the
- 17 utility role, you know, could be variable. We insist
- 18 that the pipeline and the interconnect is a utility
- 19 function. We're willing to do the gathering system and
- 20 the conditioning.
- In some cases, dairies may not want to be the
- 22 producer. They're in the dairy business. And so,
- 23 they'll do the anaerobic digester. We'll do the gas
- 24 gathering, we'll do the conditioning, and we'll do the
- 25 interconnect and the pipeline.

- 1 In other cases, people who may be cluster
- 2 dairies would want to be the energy producer and they'll
- 3 do the gathering lines and they'll do the conditioning.
- 4 Our thinking is that these five dairy pilots
- 5 ought to look at different models and try out different
- 6 models. And each pilot could potentially be different
- 7 to see what works best.
- 8 At the end of the day, we need to move the
- 9 market. And transportation incentives, like the LCFS
- 10 and the RINs credit is moving the market to
- 11 transportation uses, but it's not really helping
- 12 development here in California.
- So, what's going to help development? I think
- 14 you'll hear from one project, CR&R, talk about how
- 15 costly the utility pipeline was and why should he be
- 16 burdened with the cost? Isn't that a utility function?
- 17 Isn't it serving a social good and shouldn't the
- 18 ratepayers, shouldn't that be an investment of the
- 19 utility? We'd agree with that.
- 20 Can we do gathering lines? Yes. Do we have to
- 21 do that? No. So, that's I think we're open minded and
- 22 I think the pilots should be structured so that we're
- 23 able to look at different models.
- 24 CHAIR WEISENMILLER: Okay. From time to time, I
- 25 think you, George, have come into my office with various

1 conditioning proposals you've had with the PUC. What's

- 2 the current status?
- 3 MR. MINTER: Well, the current status is we have
- 4 a tariff to provide those conditioning services. And
- 5 we've been in discussion with various interested parties
- 6 and have not yet negotiated an agreement.
- 7 CR&R actually has incorporated the conditioning
- 8 as part of their project.
- 9 Existing landfills that have a methane issue are
- 10 much more interested in that service because they don't
- 11 want to make a bigger investment in conditioning. We'll
- 12 offer that service. But again, it's all about prices.
- 13 And we heard that the cost of conditioning is very high
- 14 priced. We also heard the ICF representative say, you
- 15 know, one off incentives to address this problem isn't
- 16 enough. We need a systemic approach.
- 17 CHAIR WEISENMILLER: Well, at this point
- 18 pending, there's an application before the PUC on, you
- 19 know, charging infrastructure for heavy duty vehicles.
- 20 And I can't get into that question, per se.
- 21 But is there any thought of a fueling option
- 22 before the PUC on providing gas for heavy duty vehicles?
- MR. MINTER: There's decades of thought on that.
- 24 CHAIR WEISENMILLER: I realize that. What's now
- 25 pending?

- 1 MR. MINTER: Under PUC rules, gas utilities are
- 2 not allowed to be in that business. And so, you know,
- 3 we kind of have a problem with the idea of electric
- 4 utilities being in the refueling business, particularly
- 5 in the market where we think natural gas makes the most
- 6 sense.
- When you look at air quality, you know, 90
- 8 percent of the problem in the San Joaquin Valley, 80
- 9 percent of the problem in South Coast is transportation.
- 10 And the largest sector is trucks, heavy duty
- 11 transportation trucks and buses. And by the way, also
- 12 off-road, port-related marine and railroad, all of which
- 13 could go from diesel to natural gas.
- When you look at GHGs, 40 percent is
- 15 transportation and about 70 percent of that is light
- 16 duty vehicles. So, it seems to me that electric
- 17 deployment on the light duty for GHG reduction is
- 18 optimal, and natural gas deployment in the heavy duty
- 19 side is optimal for an air quality perspective.
- 20 CHAIR WEISENMILLER: Let's ask Steve, his
- 21 perspective.
- MR. MALNIGHT: Well, yes, as a combined fuel
- 23 utility, we tend to believe that both fuels are going to
- 24 have a vital role to play in achieving our greenhouse
- 25 gas goals for transportation in light duty, all the way

- 1 to heavy duty.
- 2 As George said, you know, there's different
- 3 regulatory constructs right now on the gas side, as they
- 4 are on the electric side. But both are going to be
- 5 vitally important.
- 6 And as I mentioned in my remarks, I mean we
- 7 clearly see with low-NOx engines, and renewable natural
- 8 gas combined, a huge opportunity to make a big impact,
- 9 particularly to those local communities that, frankly,
- 10 suffer under the effects of emissions from heavy duty
- 11 transportation today.
- 12 CHAIR WEISENMILLER: Yeah, let me ask one last
- 13 question of Steve and then I'll pass it on.
- 14 Have you thought about, with a renewable natural
- 15 gas standard, who buys the gas? Which of your
- 16 customers?
- 17 MR. MALNIGHT: Yeah, I mean, you know, I think
- 18 you highlight one of the complex issues that needs to be
- 19 really resolved as we think through this.
- I do think it's important, you know, as George
- 21 said, we have to recognize gas is recognized throughout
- 22 the State and in many different industries, from the
- 23 home all the way up to businesses.
- 24 And our objective really should be to recognize
- 25 the value of renewable natural gas for its carbon

- 1 benefits across the spectrum of uses. We think core
- 2 customers should participate in that as well. But we
- 3 need to really think about the cost allocation regimes
- 4 and, you know, the constructs that we use to ensure
- 5 fairness and equity across all customers.
- 6 But we really think renewable natural gas is a
- 7 benefit to all customers and we need to find ways to
- 8 drive it across all segments.
- 9 MR. MINTER: So, let me just comment because
- 10 we've done a lot of thinking and are moving forward in
- 11 some areas. You know, when you think about a renewable
- 12 gas procurement requirement, you've got to think about
- 13 the non-core and the core market in the gas marketplace.
- 14 You know, most of the gas we're delivering we don't buy,
- 15 it's customer-owned gas.
- And so, you've got to think through how do you
- 17 address that? And so, we've talked, really, about a
- 18 core portfolio because at least we're in charge of that,
- 19 and so we look at it in that way.
- We have a lot of transportation customers at our
- 21 existing stations. We have refueling stations that are
- 22 for our fleet, that are open to other fleets, and public
- 23 fleets and agency fleets. And we're actually looking at
- 24 how do we move green gas or the RNG, and make that
- 25 available to the public users of those stations.

- 1 We're also, now, looking at a core green tariff.
- 2 You know, how do we provide the opportunity for core
- 3 customers, if they want to, to purchase renewable gas?
- 4 So, we're looking at exploring that with the PUC in the
- 5 months, and through next year.
- 6 COMMISSIONER HOCHSCHILD: Can I ask a quick
- 7 question on that? Yeah, thank you.
- 8 Well, first of all, Steve and Professor Minter,
- 9 thank you for your lecture on the history of natural gas
- 10 in America. You have a future on YouTube, yeah.
- 11 MR. MINTER: 3.0.
- 12 COMMISSIONER HOCHSCHILD: Just a question about
- 13 the leakage. George, you mentioned, you know, the
- 14 system has gotten tighter. There is leakage, you know,
- 15 we have 2 million wellheads in the United States.
- 16 There's leakage at the wellheads, there's leakage in the
- 17 transmission system, the distribution system, and at the
- 18 end use. I mean, all of us have gas water heaters. You
- 19 lose 1 percent of the gas up the flue because it doesn't
- 20 combust with 100 percent efficiency.
- 21 The number you were talking about was referring
- 22 to what? And when you say the system, you're talking
- 23 about the distribution and transmission system? So,
- 24 what is included in that?
- MR. MINTER: So, the study by EDF was actually

- 1 all three segments of the industry. So, they looked at
- 2 production, and they looked at transmission, and they
- 3 looked at distribution.
- 4 The numbers I was referring to, which are way
- 5 below the 1 percent of leakage rate, was distribution.
- 6 And we're at the .1 and .2 level.
- 7 In general, the EDF studies tell us that the
- 8 large emissions are at the production, and at the
- 9 wellhead. That's one of the reasons why the Obama
- 10 Administration moved forward, and EPA moved forward with
- 11 green wellhead completions. That was the single biggest
- 12 factor that reduces methane from production.
- 13 There's some other production activities that
- 14 are being looked at to reduce, you know, gross emitters,
- 15 or high volume emissions. Pipeline systems need to be,
- 16 you know, tested, and leaks identified, replacements
- 17 over time.
- 18 But I think the big sector was the production
- 19 sector and that's been the focus at the Federal level.
- The big concern has been distribution companies
- 21 and the data is now telling us that they're a much, much
- 22 tighter system. Particularly in the west, which are
- 23 newer systems. In the east we have some challenges in
- 24 the urban setting, in New York, in Philly, in Boston, in
- 25 Baltimore and Washington. These are very old systems

- 1 and they still have a lot of cast iron. So, we need to
- 2 modernize those systems.
- 3 But we're talking about California and we're
- 4 pretty tight.
- 5 MR. MALNIGHT: I do think it's important to
- 6 remember, too, I mean I think the staff report, the
- 7 staff white paper did a great job of highlighting. When
- 8 we look at methane emissions, and its carbon, and its
- 9 GHG impact, I mean, you know, the pipeline systems
- 10 represent a pretty small portion of methane emission.
- 11 You know, about 7 and a half percent of methane
- 12 emission. So, it's a tight system, as George said.
- 13 From my perspective, the big issue is how do we
- 14 go capture the 100 percent emissions from the rest of
- 15 the sectors and put it into a pretty tight pipeline
- 16 system, where it can be combusted and have much better
- 17 and much lower emissions and GHG potential.
- 18 MR. MINTER: To drive that home, I mean 80
- 19 percent of all methane to atmosphere in California, in
- 20 the California inventory is stuff we're talking about
- 21 capturing and putting into the pipeline. We really need
- 22 to focus on that. And that's going into the air every
- 23 day. We've got to get a handle on that.
- 24 CHAIR WEISENMILLER: Thanks a lot. We could
- 25 certainly go on for more depth on this, but --

- 1 MR. MINTER: We're hungry.
- 2 CHAIR WEISENMILLER: Yeah, you're between
- 3 everyone and lunch. So, we're going to try to catch up
- 4 and get everyone back here at 1:00. So again, thanks.
- 5 And again, thanks for being here, we appreciate the
- 6 conversation and it's good to start having that dialogue
- 7 from a strategic level.
- 8 MR. MALNIGHT: Thank you, everyone.
- 9 (Off the record at 12:23 p.m.)
- 10 (On the record at 1:07 p.m.)
- 11 MS. RAITT: Our next panel is on the discussion
- 12 on Progress, Success, Lessons Learned From Existing
- 13 Projects.
- 14 And Elizabeth John, from the Energy Commission,
- 15 is the Moderator.
- Oh, and I'll just mention we do have one or two
- 17 folks on WebEx for this panel.
- 18 MS. JOHN: Good afternoon. My name is Elizabeth
- 19 John and I am the Supervisor of the Biofuels Unit, in
- 20 our Fuels and Transportation Division.
- 21 We will begin our panel discussion on Progress,
- 22 Success, Lessons Learned From Existing Projects.
- With us in the room and on the phone are five
- 24 individuals that have developed projects that use
- 25 biomethane and biogas for electricity generation and

- 1 transportation fuel use in California.
- 2 From left to right we have Mike Silva, from CR&R
- 3 Waste Haulers; Lyle Schlyer from Calgren Renewable
- 4 Energy; Gogo Heinrich from the City of San Mateo. And
- 5 then on the phone we have Neil Black, from California
- 6 Bioenergy. And we may have Steve Zurn from Glendale
- 7 Water and Power.
- 8 So, first, I'm going to ask each of the
- 9 panelists to briefly describe their project and
- 10 discussing how the project assists California in meeting
- 11 its SB 1383 goals. And then, I'll ask four questions
- 12 about lessons learned on each project. And then, in the
- 13 interest of time I'd just ask that each panelist limit
- 14 their response to about two to three minutes.
- So, we'll start with Mike.
- 16 MR. SILVA: Good afternoon. I'm Mike Silva,
- 17 with CR&R Environmental. We're in the trash business
- 18 and we haul about 50 different cities throughout
- 19 Southern California.
- 20 Our project is an anaerobic digestion facility.
- 21 It's pretty unique that it's a hybrid and we can take
- 22 solids and liquid simultaneously. So, we actually take
- 23 food waste and green waste, as well as fats, oils, and
- 24 greases, and wine, and beer and things like that.
- We're in the City of Paris and we're built in

- 1 four phases. Each phase is about 82,000 tons a year.
- 2 Our partners on the project are three companies. One's
- 3 called Eisenmann. The other one's Greenlane. And the
- 4 last one is WM Lyles.
- 5 And to the best of our knowledge, it's the
- 6 largest project in the world and the most sophisticated.
- 7 We've been visited by literally hundreds of people in
- 8 the States, and at least 10 foreign countries. And
- 9 probably the ones most interested are China and Vietnam.
- 10 Is that a good summary?
- 11 MR. SCHLYER: Lyle Schlyer, President of Calgren
- 12 Renewable Fuels. Calgren has produced and used a modest
- 13 amount of dairy digester biogas at its renewable energy
- 14 complex in Pixley, California for several years.
- 15 Pursuant to our SB 1383 project, the biogas usage will
- 16 go from about 3 to 5 percent of our fuel requirements to
- 17 65 percent or more.
- 18 In case you're unfamiliar with us, we produce
- 19 fuel ethanol from corn sorghum, and by the end of the
- 20 year we will be producing biodiesel, as well.
- 21 We're located in Tulare County, near its many
- 22 dairies. Late last year we signed up 11 of those
- 23 dairies and will install ten lagoon cover digesters to
- 24 capture biogas generated by their manure.
- Why ten digesters for 11 dairies? In case

- 1 you've been paying attention. Two of the adjacent
- 2 dairies are relatively small and are sharing a digester.
- 3 So, this is a dairy cluster project by definition.
- 4 We are installing a private pipeline to convey
- 5 the raw biogas to our Pixley complex. I think it's
- 6 about 24 miles of private pipeline that we're
- 7 installing. There it will be scrubbed of hydrogen
- 8 sulfide and a portion of the treated biogas will be used
- 9 to make supplemental process steam, just as we've always
- 10 done with our current, on-site dairy manure digester.
- 11 CO2 will be removed from the remainder. We're
- 12 going to use a membrane system. So, it can either
- 13 refuel CNG-powered vehicles or be used to fuel our
- 14 cogeneration turbines. Most of it will be used for our
- 15 renewable fuel production at first.
- But in addition to our production operations we
- 17 currently manage, and we've done it for several years,
- 18 the carbon credits at two unrelated and remotely located
- 19 CNG refueling stations.
- To get our biomethane to these facilities, along
- 21 with other remote locations that we may subsequently
- 22 sign up, and we'll be pushing to do that, of course, we
- 23 will interconnect to SoCalGas's utility pipeline system.
- 24 According to their recent capacity study, there's room
- 25 in the utility line running along the front of our

- 1 property.
- 2 We are also in discussions with our established
- 3 grain and fuel haulers. These are folks with medium
- 4 duty, I would call them, maybe heavy duty, light heavy
- 5 duty trucks, and we will do a demonstration project for
- 6 them. So that they can try out CNG in their vehicles,
- 7 we'll refuel them at our site.
- 8 MS. HEINRICH: Good afternoon. My name is Gogo
- 9 Heinrich. I am the Senior Project Manager with the City
- 10 of San Mateo. We have completed our CNG project with
- 11 the California Energy Commission.
- We are a municipality of about 100,000 plus
- 13 people and I like to tell them that your gas is our gas.
- 14 We are taking the gas from the digesters at the
- 15 treatment plant, cleaning it up with the Unison
- 16 Solutions' equipment, piping it to the ANG dispensers,
- 17 and filling up our vehicles.
- Our biggest challenge has not been construction.
- 19 We were granted, given the grant for the construction in
- 20 2014 and we were able to start pumping gas in August of
- 21 last year.
- Our big challenge is trying to find the vehicles
- 23 to pump the gas into. We have one Chevy Impala, two
- 24 Ford pickup trucks. And at the last council meeting we
- 25 were given permission to purchase 17 more light duty

- 1 trucks. So, we are capable of doing 500 gas gallon
- 2 equivalents per day. However, since November we have
- 3 only been able to do 500 gas gallon equivalents for four
- 4 months.
- 5 So, we also have our RIN credits and LCFS
- 6 credits. We have those registered and are eligible to
- 7 get money back. I think our first check is probably
- 8 going to be like \$500.
- 9 So, if you can help us with the vehicle
- 10 situation that would be greatly appreciated. But our
- 11 system is working. It's working great. And we
- 12 appreciate all the help and assistance we got from the
- 13 Energy Commission.
- 14 MS. JOHN: And then, do we have Neil on the
- 15 phone?
- MS. RAITT: I don't think we have him, yet.
- MR. BLACK: Yes, I'm here. Are you able to hear
- 18 me?
- MS. RAITT: Yes.
- MS. JOHN: Yes.
- 21 MR. BLACK: Great. So, thank you for inviting
- 22 me on the panel today. And we're dairy digester
- 23 developers, also. And I think an important takeaway,
- 24 already just at the introduction, is that there's
- 25 significant interest and potential to put dairy sourced

- 1 biomethane into vehicle fuels in California.
- 2 At the Kern County cluster, which we've been
- 3 developing for the past number of years, we have one
- 4 digester operating today, which is the largest digester
- 5 in California. And we have two more digesters that will
- 6 be coming online over the next two or three months. And
- 7 we are grateful for the Energy Commission funds, and
- 8 funding from CDFA for those two projects.
- 9 All three of those projects are initially
- 10 electricity projects. And similar to what was outlined
- 11 that Calgren is doing, we have fully permitted a low-
- 12 pressure gas gathering line between 15 different dairies
- 13 in the cluster.
- 14 And our goal is that the next 12 dairy digesters
- 15 in the cluster would all be having their biogas, which
- 16 would be captured at individual digesters at each dairy,
- 17 through the low-pressure gas gathering line, brought to
- 18 the centralized facility, and cleaned up and put into
- 19 the utility pipeline.
- We'll also be taking a portion of the biogas
- 21 from our initial three projects and putting that biogas
- 22 into the pipeline, too.
- The opportunity really is emblematic of what
- 24 could be done in multiple dairy clusters throughout the
- 25 State. While we're focused today on a discussion of

- 1 what we're doing in Kern County, we're already working
- 2 in developing clusters throughout the Central Valley,
- 3 where they are also near a pipeline, with a pipeline
- 4 that has the capacity to take the cleaned up biogas, and
- 5 then deliver it to others to be able to use it for
- 6 vehicle fuel.
- 7 The Low Carbon Fuel Standard is key to what we
- 8 do and certainty in the program, and certainty in some
- 9 level of price stability is fundamental for our
- 10 continued focus on vehicle fuels as the preferred course
- 11 of capturing dairy biogas and helping achieve the very
- 12 aggressive goals of a 40 percent reduction of dairy
- 13 methane from what is now coming from dairy lagoon
- 14 management. That 40 percent reduction by 2030.
- But I think it's very achievable, reflecting the
- 16 sophistication that the dairy industry has developed
- 17 over the past number of years with digesters to achieve
- 18 that goal. And if we're very focused on near term
- 19 project development and then I think there will be many,
- 20 many projects that will then follow in the handful of
- 21 the years we have between now and 2024, when mandates
- 22 would potentially come into effect.
- MS. JOHN: Thank you. And do we have Steve Zurn
- 24 on the phone?
- MR. ZURN: I am here.

- 1 MS. JOHN: Hi Steve. Can you give a brief
- 2 introduction of your project?
- 3 MR. ZURN: Sure. The City of Glendale owns its
- 4 own landfill and also owns its own electric and water
- 5 utility.
- So, we use that to our advantage and in 1992
- 7 developed the Public/Private Partnership Project,
- 8 whereby we took the biogas generated at the landfill and
- 9 processed it at the site, but then piped it to our main
- 10 power generating facility. It was about five and a half
- 11 miles across town.
- 12 And here we are, 25 years later, and both the
- 13 main power generating equipment and the landfill gas
- 14 processing equipment, both are ready to be upgraded.
- 15 And with technology changing and methodology improving,
- 16 what we've decided to do is split the projects.
- 17 And so, we are pursuing a biogas project at the
- 18 landfill that will remain at the landfill site. In
- 19 other words, we're going to look at purchasing
- 20 reciprocating engines that are designed and manufactured
- 21 specifically to burn biogas and landfill gas.
- 22 And our biogas is very low quality. It's
- 23 probably somewhere between 30 and 34 percent methane.
- 24 That caused us a problem at the main generating facility
- 25 in that we didn't generate enough Btu, so we had to

- 1 blend it with natural gas, which reduced our RPS
- 2 qualification for the gas. It also was very corrosive
- 3 to the main power island equipment.
- 4 Now, by putting it into these reciprocating
- 5 engines that were built to burn this kind of gas, they
- 6 can burn 100 percent, we have the capability to put the
- 7 power right into the grid at that point, at the landfill
- 8 site. So, this is about a 12-megawatt-per-year project,
- 9 based on the current gas curve at the landfill.
- 10 Our local Air Quality Management District
- 11 prefers this method because, A, we're not blending it
- 12 with fossil fuel and, B we're keeping it right at the
- 13 landfill site, and burning it in engines that are more
- 14 efficient.
- 15 So, and we will get 100 percent renewable
- 16 portfolio credit for it, and we will reduce the wear and
- 17 tear on the main power island equipment by burning the
- 18 gas in specialized units.
- 19 In addition, we are negotiating with a firm to
- 20 potentially put in an anaerobic digestion system at the
- 21 landfill to handle organic waste. And this will burn.
- 22 This will also produce a gas which will be much higher
- 23 quality because we, obviously, could control the fuel.
- 24 And we have the capability to use that gas, as well, in
- 25 these new engines to produce additional electricity.

- 1 So, that's kind of where we're at right now.
- 2 Status, we have negotiated the engines at the
- 3 landfill, with this company called Jenbacher. And we
- 4 are now pursuing the permitting through the South Coast
- 5 Air Quality Management District. So, we're moving
- 6 ahead.
- 7 MS. JOHN: Great, thank you. So, my first
- 8 question to the panel is how would you characterize the
- 9 success of your project and key ingredients for success?
- 10 MR. SILVA: I was asked that question in my last
- 11 seminar. And the key is tenacity, period. We've been
- 12 working at this thing for ten years. It took us five
- 13 years of research. Then it took us two years to get all
- 14 the permits. We probably have 20 permits on the
- 15 facility. And we've been building for three years.
- When we're all done, I'm going to go into a
- 17 couple of segues here, that Lyle reminded me to do here,
- 18 is that, you know, our goal is to make 4 million gallons
- 19 of RNG and run my entire fleet off that. WE run about a
- 20 thousand trucks throughout Southern California.
- 21 And right now we're just completing, with the
- 22 gas company, the first interconnect I believe in the
- 23 State that's going to put RNG into the actual pipeline
- 24 system. And we did the entire gas cleanup system
- 25 ourselves, and the pipeline. So, we're one of the first

- 1 ones to finish the interconnect process. We should be
- 2 in the pipeline within two months.
- 3 Overall success, you know, you've really got to
- 4 check all the boxes, feedstock, a willing host city.
- 5 We've been partners with the City of Paris for almost 25
- 6 years. You're not going to be able to build these in
- 7 every city, as you know. You've got to have the
- 8 political will.
- 9 We have 14 cities signed up that were willing to
- 10 pay extra to get a better-than-going-to-the-dump
- 11 solution. They have been willing to pay that and pass
- 12 that cost through.
- 13 You have to have an off take. We're in a
- 14 fortunate position that we run a thousand trucks, so
- 15 we're not beholden to anybody and we can use all the
- 16 fuel ourselves.
- 17 And then financing, our project right now is
- 18 about at \$50 million. We spent \$40 million of our own.
- 19 We've received about \$10 million from the CEC,
- 20 CalRecycle, and AQMD. All three agencies have invested
- 21 heavily into our project. So, I would say that's been
- 22 the keys to success.
- 23 MR. SCHLYER: As far as our project, I think it
- 24 makes sense because we have a background in low carbon
- 25 vehicle fuels, renewable fuels. We've worked closely

- 1 with Air Resources Board to figure out how to maximize
- 2 the amount of benefits we will get under the Low Carbon
- 3 Fuel Standard by using -- well, actually, by avoiding
- 4 methane emissions at the dairies.
- 5 Coupling that with the assurance of a ten-year
- 6 run, I guess you'd say, a minimum ten-year run that
- 7 we'll get under SB 1383, will allow us to amortize our
- 8 investment. And it's a real key to the success of our
- 9 project.
- There are other things that we get out of being
- 11 an existing renewable fuels producer, other benefits.
- 12 Air permitting went very smoothly because we weren't
- 13 creating new emission sources. We're just backing out
- 14 fossil fuels and burning, essentially, renewable fuels.
- 15 The same thing with CEQA compliance. Since
- 16 we're not doing anything different, all we had to do was
- 17 to update earlier environmental impact studies.
- 18 Expanding CNG for use in trucks, in lieu of
- 19 diesel is also an important part of our project. You
- 20 heard from others on this, earlier in the discussion
- 21 this morning. We're building upon existing
- 22 relationships to encourage this to happen.
- We don't have as many trucks as Mike does. We
- 24 are teaming with the folks that we've had a long term
- 25 relationship with. Folks who haul grain for us now,

1 will haul fuel for us now. And we're going to be doing

- 2 some demonstration projects for them.
- 3 But these are relatively modest. It takes time
- 4 to move a commercial trucker, whose -- their main focus
- 5 isn't just moving to renewable fuels. I think the
- 6 incentives are there, which we'll talk about later, but
- 7 the existing relationship is a big part of our success
- 8 here, too.
- 9 MS. HEINRICH: Hi. Mike is correct in tenacity
- 10 is needed to make a success of these projects. Also,
- 11 being totally naïve works as well. I'm an architect and
- 12 I had no idea what I was getting into. I do know how to
- 13 build a project, though. And once we had it built,
- 14 that's where we are right now. We're just trying to
- 15 make it work.
- 16 Working with a small city, such as San Mateo,
- 17 made it really easy to work with all the other agencies.
- 18 We were big enough so they would listen to us and small
- 19 enough so, you know, we weren't into the mega millions
- 20 of dollars that people would be looking at of being out
- 21 of pocket.
- 22 So, our total project was only \$5 million. Our
- 23 purchase for vehicles, right now we're at about a
- 24 \$700,000 outlay and we hope to replenish the rest of our
- 25 vehicles.

1 So that money for the vehicles is part of our

- 2 fleet, so we were not taking out any other money from
- 3 the residents of San Mateo in order to do this project.
- 4 So, everything we had financially was within the realms
- 5 of the City finances, and with a grant from the CEC it
- 6 worked out really well.
- We also did a partnership with the contractor in
- 8 that we pre-qualified contractors for the project, and
- 9 we told them at the onset that this is new technology
- 10 and we were really trying hard to make this work. We
- 11 were going to have lots of design issues to work out and
- 12 together, as a team, we worked it out together. So, we
- 13 were very happy with the outcome.
- MS. JOHN: Neil?
- MR. BLACK: We've also benefitted greatly from
- 16 significant support from the permitting agencies. So,
- 17 Kern County has just been a great partner to us over the
- 18 past number of years, as has the Water Board, and the
- 19 Air District.
- It's very -- we've all learned a great deal how
- 21 to build successful lagoon dairy digesters and they
- 22 operate very well and very dependably.
- We've had also very significant success at using
- 24 the biogas for electricity and doing so with keeping NOx
- 25 emissions very low.

- 1 The big issue for us, and others, will be
- 2 learning from the experience of CR&R, and working very
- 3 closely with SoCalGas of successfully putting the
- 4 biomethane into the pipeline. That's going to be the
- 5 key steps and learnings over the next couple of years.
- 6 And these initial projects will really be the guide for
- 7 the follow on projects, afterwards.
- 8 And that standard in California, of course is
- 9 very high, and so we'll all really need to be focused on
- 10 making sure we're doing it successfully, and we're
- 11 sharing that knowledge with others so we're able to
- 12 continue to grow and build these projects.
- 13 The transition from electricity to pipeline
- 14 injection for vehicle fuel use also has been strongly
- 15 supported by the Air District.
- 16 While we also recognize that in remote areas, on
- 17 the dairy side, it will be important to continue to have
- 18 electricity projects, which in those remote areas those
- 19 digesters will not be able to access a pipeline.
- 20 And I think there's also significant learning
- 21 there to be able to do that in keeping with an overall
- 22 strategy for the industry where we're taking great steps
- 23 not only in reducing greenhouse gases, but in improving
- 24 the air quality in the Central Valley by lowering NOx
- 25 emissions from diesel trucks, using the new Cummins

- 1 Westport engines.
- 2 We also have greatly benefitted from the
- 3 interest of a wide range of companies, large and small,
- 4 including our local milk hauling fleets and others, who
- 5 are very interested in doing the vehicle fuel
- 6 conversion.
- 7 And we really need to work with the CEC and
- 8 others to simplify the programs and having one place for
- 9 those funding sources to make those steps much easier
- 10 and much more certain. So, those would be examples of
- 11 the issues that we face in measuring success in the
- 12 years to come.
- MS. JOHN: Thank you. And do we have Steve?
- 14 MR. ZURN: Yes. We feel the project in Glendale
- 15 has been tremendously successful. And, obviously, it's
- 16 been ongoing for 25 years.
- So, you know, our initial objective there was to
- 18 take advantage of the facilities that we had in place
- 19 and to take a naturally occurring source of fuel and put
- 20 it into much better use, than simply flaring it into the
- 21 environment.
- 22 And we've gained, you know, tremendously over
- 23 the past 25 years from this particular project. Not to
- 24 mention, as I said, it was a public/private partnership
- 25 when we started, so the General Fund of the City has

- 1 benefitted, the ratepayers have benefitted, of GWP, and
- 2 we've been able to utilize the assets that we have to
- 3 what we hope has been a betterment to the environment.
- 4 I think the key ingredient to success here was,
- 5 again, we're back in '92. So, we were kind of going out
- 6 on something that folks were a little skeptical about.
- 7 We had proposed the potential of developing the project
- 8 in house, with the Public Works Department, the Water
- 9 and Power Department, and our landfill partner, Los
- 10 Angeles County Sanitation District.
- 11 But that was a financial risk that our council
- 12 wasn't willing to take at the time. So, we went into
- 13 the public/private partnership, which actually ended up
- 14 working out very, very well for us.
- 15 And I think it has been such a successful
- 16 project that we haven't even hesitated as we have gotten
- 17 to this point where we need to look at where are we
- 18 going in the future?
- 19 Obviously, things have changed a lot since '92
- 20 in regards to renewable energy. So, our motivation is a
- 21 little bit different or there's an additional
- 22 motivation, if you will. But we didn't hesitate to
- 23 continue this project, to update it, to modernize it,
- 24 and to make it more effective and efficient as we go
- 25 forward.

- 1 So, we feel the project's been a tremendous
- 2 success. But, you know, back in '92 it was for us, at
- 3 least, charting a bit of unknown water and getting folks
- 4 to back you in that particular situation wasn't easy.
- 5 You know, there wasn't as much information on impacts to
- 6 the environment and it was kind of just something that
- 7 was beginning to become a little bit more aware, at
- 8 least from a public perspective.
- 9 And so, we felt we were going out a bit on a
- 10 new, at least blazing a new trail for Glendale. And for
- 11 those of you who aren't familiar with Glendale, we're
- 12 not big on blazing our own trails. We usually are very
- 13 conservative and wait before we make those kind of
- 14 moves.
- So, I would think that by taking that
- 16 opportunity that continued greatly to -- and then,
- 17 somebody had mentioned tenacity. There's no question
- 18 about it. It took us three and a half years to
- 19 negotiate the agreement. So, we definitely were
- 20 tenacious in wanting to put this project in place.
- 21 And I think all of those things, together, have
- 22 been the key ingredients for us and for what we believe
- 23 the success of the project has benefitted us over the
- 24 last 25 years.
- MS. JOHN: So, question two is what is the

- 1 potential to replicate your progress throughout the
- 2 State?
- 3 MR. SILVA: I would think that CR&R has got a
- 4 pretty good chance. We have the exclusive license on
- 5 all of our technology in California, because it's the
- 6 only project they've done so far, outside of Europe.
- 7 So, we do that.
- 8 We're already about two months away from
- 9 starting up phase two, which is another 82,000 tons.
- 10 And we're starting the planning to do phase three.
- 11 We've received another \$3 million grant from CEC
- 12 and we're hoping to get another \$4 million from
- 13 CalRecycle next month. They had another grant
- 14 application last year. So, that would give us \$7
- 15 million towards phase three. If we get that, we'll
- 16 start phase three.
- I think I wanted to clarify a couple of things
- 18 from the earlier discussions this morning. They talked
- 19 about using, I don't know, 60 million gallons of RNG in
- 20 the State of California. To the best of my knowledge,
- 21 100 percent of that's important. That's not California
- 22 RNG. We're the only ones that are making California
- 23 RNG. And that's not bragging, that's saying we need to
- 24 make it in California.
- 25 Because the stuff coming from out of state

- 1 doesn't help us with our organics problem, which is my
- 2 business, which is the waste management side of the
- 3 business. So, that's kind of a thing there.
- Also, most of that gas does not meet Rule 30. I
- 5 had to put two cleanup systems. My interconnect cost \$7
- 6 million. Even though I'm getting a \$3 million rebate
- 7 and I'm in line for it, the young lady earlier said that
- 8 we're the only ones in line for that. It cost \$7
- 9 million.
- Before that rebate, no one was going to do the
- 11 interconnect. If you remember, that used to be a \$1.5
- 12 million rebate and nobody claimed that rebate. And so
- 13 far it's doubled to 3 and I'm still the only one in
- 14 line. I think that kind of speaks volumes and not in a
- 15 positive way. You know, there should be people running
- 16 to get into the interconnect and no one's doing that,
- 17 except for us.
- 18 So, the gas that's coming into the State, in
- 19 theory does not meet Rule 30. And I'm not poo-pooing
- 20 that because I buy it myself, for my own trucks. But we
- 21 have to spend extra money to meet Rule 30. And based on
- 22 our analysis is our structure, say -- I'll give you an
- 23 example. You can inject 950 Btu gas in every other
- 24 state. California's got to be 990. You can't get to
- 25 990 without a second cleanup system, which is called a

- 1 VPSA unit, which I had to purchase.
- 2 And we actually purchased it from a company in
- 3 Portugal. And it cost us \$2 million more to get in the
- 4 pipeline. If we were in Arizona, or Texas, we wouldn't
- 5 have had to buy that piece of equipment, even though
- 6 that gas is allowed to come into California. So, it's
- 7 kind of a weird thing there.
- 8 So, I got off topic, but I wanted to get those
- 9 points into the record for today.
- 10 MR. SCHLYER: Calgren sees tremendous potential
- 11 to replicate our project. First of all, to expand our
- 12 pipeline. Those 11 dairies we signed up, it's clear
- 13 we're going forward. That's what the dairies wanted to
- 14 see, they wanted to see some real action.
- We've got additional methane producers who are
- 16 eager to sign up with an expansion of our existing
- 17 pipeline.
- To underscore what we believe is possible, we're
- 19 building that pipeline to handle two and a half times
- 20 the volume that we'll get from those first 11 dairies.
- 21 We fully expect to expand it.
- The more interesting question is whether the
- 23 teaming of dairy cluster projects with renewable fuels
- 24 makes sense elsewhere in the State. We think it does.
- 25 Definitely in the Central Valley, we see huge

- 1 opportunities.
- There was a recent study that was done by UC
- 3 Berkeley. I see Steve Kafka in the room. He was on the
- 4 team who authored that study, I think it was in March,
- 5 that talked about the fact that California dairies are
- 6 among the most efficient in the world. With that
- 7 efficiency comes increased methane emissions.
- 8 Policymakers are right to be concerned about the
- 9 short-lived climate impacts. That's appropriate. But
- 10 that same methane may pave the way for a win/win
- 11 situation by encouraging avoided methane emissions to be
- 12 monetized under the Low Carbon Fuel Standard, SB 1383
- 13 has the potential to transform a problem into a
- 14 solution.
- 15 It's kind of like what Mike said, let's do it
- 16 here in California. Why just do it, why just bring it
- 17 in from Texas and Arizona, and other places. By the
- 18 way, we were told Arizona is 900, not 990. And Texas is
- 19 around 965. A big difference here.
- 20 If you want to team up renewable fuels with
- 21 dairy digester clusters, they either have to be located
- 22 pretty close together, like we are, we benefit from
- 23 that. I don't think we're the only ones. There's about
- 24 six renewable fuel producers in the Central Valley.
- 25 But after that, you have to talk about

- 1 transporting it. And transporting it is tough in
- 2 California. You've heard it from others.
- 3 Unlike Mike, I'm not going to get started
- 4 because if I do, Elizabeth will kick me under the table
- 5 because I take up too much time.
- 6 MS. HEINRICH: I think the potential to
- 7 replicate the City of San Mateo's project is very great.
- 8 Wherever you have a small municipality and a wastewater
- 9 treatment plant, they should be able to do this similar
- 10 project with very minimal costs and great outcome.
- 11 The City of Petaluma is currently doing the same
- 12 project and they've been calling me for some advice, and
- 13 I'm happy to give it. So, I think any city with a
- 14 wastewater treatment plant can do this.
- MS. JOHN: Neil?
- MR. BLACK: What we did in Kern County is we
- 17 began with electricity, and we're using electricity
- 18 there was a hedge so that there's a safe, steady revenue
- 19 stream that then could offset the risks of the
- 20 volatility and uncertainty of the credit markets for
- 21 vehicle fuel.
- Our goal is not to need to hedge it with
- 23 electricity, but to have a market program, based on the
- 24 Low Carbon Fuel Standard, that we can count on.
- 25 Based on the ability to trust that program's

- 1 certainty, its longevity and its basic economics will
- 2 enable us in our other clusters just to put the gas into
- 3 the pipeline and sell it as a vehicle fuel.
- In addition to the Kern cluster, we're working
- 5 on four other clusters right now, with the goal for all
- 6 of those to be putting gas into the pipeline for vehicle
- 7 fuel.
- 8 We're independently working with a variety of
- 9 dairies that are isolated, not near the pipeline, that
- 10 are prime examples for low NOx electricity generation as
- 11 the alternative way to reach the overall State goals.
- 12 The critical issue, then, is the ability to work
- 13 with ARB and others to make that Low Carbon Fuel
- 14 Standard program one that we could all count on for the
- 15 long term.
- I'm expecting that right now there's going to be
- 17 a huge over-subscription to a CDFA grant solicitation
- 18 that's due tomorrow. It will probably have two to three
- 19 times the amount of grant requests than there are grant
- 20 dollars, showing there's huge opportunity and potential
- 21 here, and the importance to provide funding in the near
- 22 term to help build the momentum that has begun over the
- 23 past couple of years.
- MS. JOHN: And then, do we have Steve?
- 25 MR. ZURN: Yes. Yeah, I definitely think that

- 1 the project that we originally installed and the one
- 2 that we're planning to install can both be replicated.
- 3 Obviously, the situation's a little bit easier for us
- 4 because of the fact that we own the assets at both ends.
- 5 But I think any agency, or whether it's a joint powers
- 6 agency, a county, or a city that has a landfill can
- 7 partner with either -- if they own the local utility, or
- 8 who the local utility provider is, even if it's an
- 9 Investor Owned Utility.
- 10 So, I think the opportunity there exists. I
- 11 think as biogas becomes more and more appealing,
- 12 especially as we move forward with increasing our
- 13 renewable portfolio standard percentages, I think that
- 14 folks will be looking at it in more earnest. I think
- 15 there's a lot of folks that would like there to be more
- 16 encouragement.
- 17 And what is that encouragement, whether it's
- 18 financial or otherwise for people to develop these types
- 19 of projects because, you know, of the importance of not
- 20 only managing the methane, but being able to use that is
- 21 almost -- certainly low carbon. Some folks will tell
- 22 you that you can design the projects to be virtually
- 23 zero carbon, which is outstanding.
- 24 And I think those benefits to both the utility
- 25 provider, to the agency that owns the landfill, and to

- 1 certainly the community there's a great benefit.
- 2 But, you know, when you look at them on the
- 3 outside, you know, you can see it can be very costly in
- 4 some cases. So, I think any encouragement and ability
- 5 for folks to obtain assistance in helping develop some
- 6 of these projects is a good thing and I think it can
- 7 only be beneficial to the area and to the State.
- 8 MS. JOHN: Thank you. Just a quick time check,
- 9 we have 15 minutes. But I have asked the panel to
- 10 submit their comments to the docket so that we get a
- 11 full response.
- 12 So, the third question is what challenges might
- 13 interrupt continuing successful operation or impede and
- 14 expansion or the development of additional projects?
- MR. SILVA: I'll just job down your checklist
- 16 there. So, technology development, we believe we've
- 17 gotten that taken care of. We've married Eisenmann with
- 18 Greenlane, with SysAdvance. They're all working. We
- 19 are fueling our trucks as we speak today. And our
- 20 preliminary tests showed us that we got to 99.2 percent
- 21 methane. So, we believe we can do that.
- 22 Future project location. You have to have
- 23 welcoming cities that have the political will to put
- 24 facilities like this in their city, just like whether at
- 25 the transfer station or a landfill.

- 1 Pipeline injection all depends on that's kind of
- 2 a roll of the dice of what's in the street in front of
- 3 you. We happen to have two or three potential
- 4 connections in Paris, so that worked out for us.
- 5 Our business model's replicatable because we're
- 6 in the trash hauling business. So, my clients provide
- 7 my only feedstock.
- 8 Financing, someone talked earlier about LCFS and
- 9 RINs, and we use a couple of brokers to trade those, but
- 10 they're super volatile, super sophisticated. They're
- 11 hedging them; they're brokering them, selling them. I
- 12 mean, it's quite a process.
- 13 Financing, we do our own financing so we don't
- 14 have a problem there.
- Regulatory, we're hoping that everybody stays
- 16 the course with the enforcement of the various laws that
- 17 we're trying to compete with.
- And then, vehicle availability, we're going to
- 19 the low NOx, Cummins Westport. We're actually running
- 20 the demo, via AQMD right now, so we're already running
- 21 that truck.
- MR. SCHLYER: Calgren sees a lot of challenges
- 23 here. I tried to pick out a handful that I thought
- 24 would be instructive. But one is policy consistency.
- 25 Definitely, you've heard from others, a Low Carbon Fuel

- 1 Standard makes this happen.
- 2 It wasn't too long ago the press reported that
- 3 the Governor was thinking of trading it away against Cap
- 4 and Trade, I can tell you that this project that we have
- 5 here came to a temporary halt. It makes no sense
- 6 without the Low Carbon Fuel Standard.
- 7 What the lawmakers have done, what the
- 8 policymakers have pushed for, you folks have pushed for
- 9 and shows up in SB 1383 is the ten-year ride that we
- 10 need, to make it make sense. So, policy consistency I
- 11 would put as number one.
- 12 Number two, if you can't team -- you know, our
- 13 project is renewable fuels. If you can't team that in
- 14 close proximity with dairy clusters, you need to get in
- 15 the pipeline. And pipeline is my number two. I fully
- 16 appreciate that at a certain level -- I heard George
- 17 Minter talk, Steve talk. I have no question that they
- 18 have a commitment. Their utilities have a commitment to
- 19 make interconnection happen at a high level. I wish it
- 20 would filter down to the troops.
- I started today with a laundry list of things
- 22 that we had to kind of overcome to get to the point
- 23 where we're talking seriously about an interconnection.
- 24 Mike referred to some of them, just the costs and the
- 25 fact that California is tougher than anybody else. You

- 1 risk driving these projects outside the State. It's a
- 2 real shame.
- 3 It would be -- I'm not going to give my laundry
- 4 list. I'll be glad to submit it separately, if you
- 5 want, because Elizabeth will tell me that I've run out
- 6 of time.
- 7 There's two other things I would mention,
- 8 however. One was mentioned previously, so I'll just --
- 9 I won't spend any time on it. But that is getting
- 10 haulers. These 12-liter Cummins engines are still
- 11 pretty new. And we talked to one outfit that had seven
- 12 of them. They liked the 9-liter, they worked okay. The
- 13 12-liter, I won't be around for the panel that Cummins
- 14 is on, but they had to overhaul four of the seven that
- 15 they put into service.
- 16 That slows folks down. So, I quess that's in
- 17 the technology side, but it's on the demand side. You
- 18 heard other folks talk about the demand side, it's very,
- 19 very important.
- 20 But the last thing I would mention is that Neil
- 21 Black, with Cal Bio, and Calgren aren't the only ones
- 22 out there trying to do these dairy projects. With the
- 23 current incentives, as Neil suggested, the CDFA's grant
- 24 program undoubtedly will be over-subscribed. I'm sure
- 25 both he and we are just strategizing the heck out of

- 1 what we can do to score well on these grant applications
- 2 that we'll be submitting tomorrow.
- 3 But the point is that as we go out there and
- 4 look for other projects, we're running into a lot of
- 5 dairies who say that they can't talk to us, because
- 6 they're talking with somebody else.
- 7 But you'll hear a little bit more about that
- 8 when you hear my comments on what we could do.
- 9 The point is that when you make the incentives
- 10 too targeted or too big, sometimes it could cause
- 11 problems.
- MS. HEINRICH: My problems seem so petty
- 13 compared to these mega bucks and mega structures.
- But our biggest challenge for the City of San
- 15 Mateo was with the Air Resource Board. We have a very
- 16 small piece of Unison equipment that basically cleans
- 17 the gas and we use it for the fuel.
- 18 The Air Resource Board originally was rating it
- 19 as a source. We told them it was not a source. We
- 20 weren't bringing in any new gases. We weren't bringing
- 21 in any new types of materials. It was simply taking
- 22 what we have and cleaning it.
- It took us five months to finally convince them
- 24 that yes, we only have a giant filter. So, with that we
- 25 were able to continue on with our project.

- 1 Luckily, I started the permit process with the
- 2 Air Resource Board nine months in advance, knowing that
- 3 they were going to find challenges with this project.
- 4 The other problem we have is with the Air
- 5 Resources Board, again, and that is with the location of
- 6 vehicles to purchase. We found vehicles in other states
- 7 that you could purchase, that run on CNG. But when you
- 8 import those into California, they were no longer
- 9 California certified. So, we have been paying \$10,000,
- 10 \$15,000 extra per vehicle to get them to the
- 11 certification that the Air Resources Board would permit
- 12 us.
- We have a Chevy Impala that we paid \$10,000
- 14 extra, so for a total of \$35,000 we have a dual-fuel
- 15 passenger vehicle.
- 16 For the Fords that we just purchased, we paid
- 17 approximately \$10,000 each on those, as well, to convert
- 18 them to the CNG.
- 19 So, the extra cost for conversion is something
- 20 that the City is struggling with right now. We are
- 21 trying to make sure that we get those LCFS and RIN
- 22 credits, because that is how we plan to offset the extra
- 23 cost for the CNG vehicles. Thank you.
- 24 MS. JOHN: And then, in the interest of time,
- 25 I'm just going to go to the dais and see if you have any

- 1 questions for our panel?
- 2 CHAIR WEISENMILLER: Thank you. Thanks,
- 3 everyone for being here.
- 4 Just a couple of questions. The first one is
- 5 I'm going to ask Steve Zurn the question of how much
- 6 extra did it cost to get equipment that could use the
- 7 landfill gas, as opposed to the prior generating units?
- 8 MR. ZURN: So, when we did the original project
- 9 it was a public/private partnership and there was tax
- 10 credits and a lot of things involved. But that was
- 11 about an \$11 million project that ended up, because of
- 12 some complications with the gas purchase agreement that
- 13 the City ended up -- or the utility ended up buying the
- 14 project about two-thirds of the way through. And it
- 15 ended up being kind of costly to buy it out.
- 16 But look to that as opposed to what our estimate
- 17 for the project coming up, is about \$30 million. Split
- 18 about \$15 million for equipment and about \$15 for
- 19 construction.
- The prices have gone up. At the time that we
- 21 did the project, we did look at the potential to put
- 22 turbines at the landfill and use that technology versus
- 23 piping it to the main power generating facility.
- 24 However, the turbine technology at that time, it
- 25 just wasn't there. We didn't feel that that was in our

- 1 best interest. And in fact, even when we compared
- 2 turbine technology versus the reciprocating engines
- 3 today, we felt the reciprocating engines were a better
- 4 way to go.
- 5 CHAIR WEISENMILLER: Okay, thanks.
- 6 The other question, I'm just trying to
- 7 understand someone, you built the gathering systems for
- 8 the dairy farms. A long time ago I got involved in the
- 9 PG&E gas gathering system. And the issue that they ran
- 10 into was they were amortizing it over too long a period
- 11 of time, compared to the California gas production. So
- 12 that they had an incredible amount of uncollected cost.
- 13 At some stage, what is the amortization period
- 14 vou use?
- 15 MR. SCHYLER: Ten years. Actually, nine years
- 16 because we're not sure how quickly we can start to
- 17 capture credits under LCFS for avoided emissions at the
- 18 dairies. We're almost forced to do that because that's
- 19 what we can count on in terms of a revenue stream.
- 20 Again, it's a combination of LCFS and the ten-
- 21 year ride we'll get under 1383.
- 22 So, this is a low pressure pipeline system.
- 23 We're comfortable with the project. We don't need
- 24 additional incentives.
- 25 CHAIR WEISENMILLER: Okay. The other question

- 1 that came into account with, basically, Dow. Dow, at
- 2 one point had a pipeline for a long time. It, at some
- 3 stage, tried providing transportation service for
- 4 California gas producers to a couple of other buyers.
- 5 And at some point, and I forgot whether -- I think it
- 6 was PG&E knocked on their door, at the insistence of the
- 7 PUC and said, obviously, if you're offering
- 8 transportation services to more than two, you now have
- 9 the glory of being a utility. Which ended up in a court
- 10 case and, obviously, Dow decided it did not want to be
- 11 regulated as a utility.
- Do you have any concerns on that front?
- MR. SCHLYER: I do now, after you raised the
- 14 subject.
- 15 (Laughter)
- MR. SCHLYER: You know, we are out there. Like
- 17 Mike said, and by the way we hope to be the second one
- 18 to take advantage of the Rule 39 incentives for doing
- 19 pipeline interconnection.
- 20 But some of this is new territory and we're
- 21 going to have to be careful. We are not aware of any
- 22 specific issues that are raised by us doing a private
- 23 pipeline, all with the folks who we've contracted with.
- 24 So, I think we're okay. But after your question, I'll
- 25 sure do better research.

- 1 CHAIR WEISENMILLER: There's a lot of case law
- 2 on that issue, I can say.
- 3 MR. SCHLYER: Thank you.
- 4 CHAIR WEISENMILLER: Which is not a happy
- 5 outcome, anyway from Dow's perspective. Maybe from
- 6 PG&E's perspective or the Commission's.
- 7 Anyone else?
- 8 COMMISSIONER SCOTT: I do. I had a couple
- 9 questions. Thank you, panel, so much for being here and
- 10 providing your information for us. I think it's really
- 11 helpful to have kind of this practical, on-the-ground
- 12 information to kind of think through as we go forward.
- 13 And so I did want to say yes, please, Lyle
- 14 please do send in your additional written comments, and
- 15 the rest of the panel, and anybody else who has thoughts
- 16 on this for us, we'll really appreciate seeing those
- 17 details.
- 18 The question that I had and it's about the
- 19 tenacity component that you all mentioned, and how you
- 20 have to have tenacity to make these projects come
- 21 through. And I'm wondering if there are portions of
- 22 what you needed to be so tenacious on that lend
- 23 themselves to solutions?
- 24 Right, so you talked about certifying vehicles,
- 25 you talked about certifying different pieces of

- 1 equipment. You've talked about Rule 39 and how that can
- 2 help with incentives. I mean are there components like
- 3 that that lend themselves to maybe a little bit of
- 4 simplification, or is most of that in kind of that
- 5 personal negotiation as you're setting up the project?
- 6 MR. SILVA: I guess I would just say our
- 7 tenacity was basically because we're the first ones.
- 8 So, AQMD didn't even know what the permits were going to
- 9 be for when we started with them. The gas company had
- 10 never done an interconnect before, so I think ours was a
- 11 lot of first-in problems.
- MR. SCHLYER: I think from Calgren's
- 13 perspective, and we're not as far along as Mike is, but
- 14 we hope to be right behind him, I would say the same
- 15 thing. It's kind of first in the door. But we'll be
- 16 glad to share all that experience with others.
- MR. BLACK: And this is Neil speaking. The good
- 18 news is there's competition. And so, we have a nice
- 19 little race with dairy biogas into the pipeline. And
- 20 that's a wonderful place to be at for the State. And if
- 21 there's other, extra State funds, I would encourage you
- 22 to provide funding to all of Calgren's projects, and all
- 23 of Cal Bio's submitted projects to help speed the
- 24 development of the industry.
- 25 And the certainty of knowing that Rule 39 will

- 1 be around after also the very important separate program
- 2 of 1383 expires, and the 100 percent incentive. Those
- 3 type of issues of knowing you can count on something
- 4 really is very helpful.
- 5 And, similarly, we might even want to look at
- 6 grant funding type programs that are more automatic if
- 7 certain criteria is met versus the kind of laborious
- 8 process of writing grant applications. So, that would
- 9 be a couple of thoughts.
- 10 COMMISSIONER SCOTT: Thank you.
- 11 MR. COREY: Neil, you may have answered this
- 12 part with your response. But did I hear you say you're
- 13 now developing four clusters and in the past you've used
- 14 electricity as a hedge against price volatility. Are
- 15 you doing that with these four new dairy clusters or are
- 16 you developing these in anticipating of maybe getting
- 17 ones selected under 1383, or I'm just trying to figure
- 18 out where they fit into your business model?
- 19 MR. BLACK: And I could go through the details
- 20 with you offline. But we're significantly betting, for
- 21 a number of these clusters, on pure vehicle fuels, but
- 22 we're also anticipating that the Low Carbon Fuel
- 23 Standard isn't going to go away. And the efforts
- 24 through 1383 to give some stability and a mechanism to
- 25 count on it is important in our thinking.

- 1 And, you know, if those things are to go away
- 2 we'll have to then say, well, let's rethink this and
- 3 we're going to have to bring in electricity as a hedge
- 4 or in some other way. But we're betting that all these
- 5 efforts that are being done for the Low Carbon Fuel
- 6 Standard will continue and give us the economics that we
- 7 need.
- 8 I'd like to add to that that if the Low Carbon
- 9 Fuel Standard continues and prices remain good, and the
- 10 RIN program continues and prices remain good, over the
- 11 long term we won't need the grant funding that we're
- 12 turning to right now, and we won't need these other
- 13 State programs because the economics will be good enough
- 14 from the revenue streams from the credit programs.
- MR. RECHTSCHAFFEN: Hey, Neil, this is Richard.
- 16 Thanks for the response. I figured for you and for the
- 17 audience it would probably be good for me to say,
- 18 because there's been several references to the Low
- 19 Carbon Fuel Standard. The commitment to move forward on
- 20 that regulation, that's working guite well, is laid out
- 21 in the draft scoping plan. It will be in the final
- 22 scoping plan. We're beginning work on that next phase.
- 23 So, we actually are quite optimistic in terms of the
- 24 results that we've seen. The coalition that have
- 25 occurred and continue to occur, and the kind of cleaner

- 1 fuels that are coming to California, what we want to see
- 2 is more developed domestically, and that's part of this
- 3 conversation. So, there's no hedging on that point at
- 4 all and I want to be crystal clear on that. It is part
- 5 of the State strategy is we're going to be we're going
- 6 to continue to move forward and ratchet down on it.
- 7 But I did want to ask a question. And several
- 8 of the speakers touched on elements of this, but I just
- 9 wanted to be even clearer on it. You talked, several of
- 10 you, about the learnings that have taken place in terms
- 11 of lagoon technology, capture technology, permit-related
- 12 experience, some of the interconnection-related issues,
- 13 pulling packages together of incentives, and the role
- 14 that the Low Carbon Fuel Standard and so on have. So,
- 15 if I ask, well, are the pieces in place? And if we're
- 16 having this conversation in one year, two, three years
- 17 are we tapping into, you know, ten times the return
- 18 potential, or ten times what we're already using in
- 19 California? Is that the answer or is the response, no,
- 20 there is still a significant issue and this is the
- 21 issue? I want to make sure I'm clear on that.
- 22 I'm trying to understand, the elements from your
- 23 perspective are in place and is it a matter of just
- 24 moving forward or if, from your perspective, there is a
- 25 significant issue that needs to be the area of focus

- 1 where we can really move the needle? And if so, what is
- 2 it?
- 3 MR. SCHLYER: From Calgren's perspective, we're
- 4 ready to move forward. We do not want this to be our
- 5 last project.
- 6 MR. SILVA: Yeah, I would say CR&R's in the same
- 7 situation. And Lyle made a great comment, it's policy
- 8 consistency. Because we're at the -- we're tied to all
- 9 of you guys. CEC's in our project, CalRecycle is in our
- 10 project, AQMD is in our project. I mean that from a
- 11 grant stand point. My trucks are regulated by AQMD.
- 12 CalRecycle regulates my organics. CEC's involved in my
- 13 pipeline.
- So, if any one of those three people jump ship,
- 15 we're left holding the bag. So, we've bet the farm on
- 16 policy consistency. I mean, literally, 40 million
- 17 bucks. So, that's what we're looking forward to.
- MR. BLACK: We're not betting the farm, but
- 19 we're partnered with may farms.
- 20 (Laughter)
- 21 MR. BLACK: And we think the opportunity here is
- 22 great. The other piece of it that's out of all of our
- 23 control is what happens in Washington with RIN pricing.
- 24 And so, we're all going to have to watch that
- 25 and hopefully that we're going to be able to continue to

- 1 count on RIN revenues. But if there's problems there,
- 2 then that's going to inform what we're going to have to
- 3 do together, on a State basis.
- 4 CHAIR WEISENMILLER: Okay. You know, thanks. I
- 5 want to thank the panel. And let's go on to the next
- 6 one.
- 7 MS. RAITT: Okay, thanks. So, our next panel is
- 8 on the discussion on Emerging Technologies and Market
- 9 Opportunities. And Rey Gonzalez, from the Energy
- 10 Commission, is the moderator.
- 11 MR. GONZALEZ: Hi, my name is Rey Gonzalez and
- 12 I'm the Technical Staff Lead for Transportation Research
- 13 at the Energy Commission.
- I'm joined by a distinguished panel,
- 15 representing industry, and economic research. And the
- 16 panel -- or, excuse me, the discussion for this panel is
- 17 Emerging Technologies and Market Opportunities.
- 18 I want to briefly just introduce our panel. To
- 19 my right is Rebecca Boudreaux, from Oberon Fuels. Bruno
- 20 Miller, of Fulcrum BioEnergy, Incorporated. Rob White,
- 21 from Sierra Energy. And Arun Raju of University of
- 22 California at Riverside. Jack Brouwer, from University
- 23 of California at Irvine.
- 24 We have some questions that were prepared and I
- 25 know my panelists have responses to those questions

- 1 prepared. But I first want to start by asking our
- 2 panel, in like two to three minute responses, if they
- 3 could describe their renewable gas research activities.
- 4 And I'll start with Rebecca.
- 5 MS. BOUDREAUX: Well, thank you for the
- 6 opportunity to speak this afternoon. A little
- 7 background on Oberon Fuels. So, we are a California-
- 8 based company. Our offices are located in San Diego.
- 9 We have a commercial demonstration facility in
- 10 Imperial Valley, two hours east in Brawley. And we are
- 11 focused on small scale production, converting a variety
- 12 of waste streams to DME, dimethyl ether, as a cleaner
- 13 diesel replacement.
- 14 And so, we have over -- we started six and a
- 15 half years ago, here in California. And we have since
- 16 them built this commercial demonstration facility in
- 17 Southern California. There, we're producing fuel grade
- 18 DME. This fuel grade DME is the first production of
- 19 fuel grade DME in North America. And it's now
- 20 supporting projects by Volvo, Mack, and Ford, as well as
- 21 after-market conversion companies developing the market
- 22 for DME as a global transportation fuel.
- So, Volvo trucks we were supporting with our
- 24 fuel grade DME projects and starting 2013, in Texas.
- 25 Mack, we just did the first Mack DME customer

- 1 demonstration in the world, with the New York City
- 2 Department of Transportation, a fleet of over 7,000
- 3 vehicles, and looking at DME addressing both their air
- 4 quality issues, as well as heavy duty cycle
- 5 requirements.
- 6 Ford has converted a 6.7 liter engine, recently
- 7 started a project converting a Ford F-250 to run on DME.
- 8 And starting in 2015 was a project building the world's
- 9 first passenger car running on DME, based in Aachen,
- 10 Germany, and we supported that with our fuel grade DME,
- 11 as well.
- 12 So, in addition to these research activities,
- 13 developing our technology and developing the market, we
- 14 also had to develop the regulations for DME as a fuel.
- 15 When we started there were no regulations in North
- 16 America for DME as a fuel. A minor detail, right?
- 17 And so, the first place we started, EPA was not
- 18 required to register the fuel under Part 79. But when
- 19 we approached the State of California, some of the folks
- 20 who are in the room today, we had to work together to
- 21 develop the pathway for DME as a transportation fuel.
- 22 It was before the alternative diesel fuel regulation was
- 23 in place.
- 24 And so, we had the great opportunity to work
- 25 with the team at CARB, who -- Floyd Vergara, Jim Aguila,

- 1 and their teams to work through this pathway. Also, to
- 2 go through the multimedia assessment of DME as a fuel,
- 3 which tier one is now completed.
- 4 We also had to develop international consistency
- 5 standard for DME as a fuel. So, if you ever have
- 6 trouble sleeping, you can read ASTMD 7901. It's very
- 7 exciting. But it gives the fuel specifications and the
- 8 requirements for DME as a fuel.
- 9 And working with California Department of Food
- 10 and Agriculture, on January 1st, 2015 the Code of
- 11 Regulations was changed so that DME can be legally sold
- 12 as a fuel.
- So, just in addition to our background on the
- 14 research we've done, on our fuel, we've also put the
- 15 framework in place for the market for DME, as well as
- 16 the regulations.
- MR. MILLER: Good afternoon. My name is Bruno
- 18 Miller. I'm with Fulcrum BioEnergy. Thank you for
- 19 having us here.
- 20 Fulcrum is a California-based company. Our
- 21 headquarters are in Pleasanton, just close to San
- 22 Francisco. And our process, we take municipal solid
- 23 waste and turn it into valuable products.
- Our technology platform includes sorting the
- 25 waste, to take out the elements that we're targeting.

- 1 It's mostly the dry, fluffy stuff in the raw, MSW. We
- 2 gasify it, turn it into a gas, and from there we can go
- 3 to many products.
- 4 Right now, we're targeting the liquid fuels
- 5 market, middle distillates, specifically jet fuel and
- 6 diesel. But we can also generate a renewable power,
- 7 renewable gas, renewable hydrogen. It depends on where
- 8 the market would be.
- 9 Our focus on the liquid transportation fuels has
- 10 to do with the interests of our strategic investors. We
- 11 have United Airlines, Cathay Pacific Airways, ARBP,
- 12 which is the aviation arm of the big oil company, who
- 13 are interested in our jet fuel.
- 14 We also have contracts with Waste Management and
- 15 Waste Connections to secure the feedstocks for our
- 16 process.
- 17 And so, we're building our first facility just
- 18 outside Reno, and they plan to produce about 10 million
- 19 gallons of biofuels per year. Thank you.
- 20 MR. WHITE: Hi, Rob White. I'm with Sierra
- 21 Energy. I'm their Chief Strategist. Sierra Energy is
- 22 about a 15 year old company, now. Many of you have
- 23 probably heard of us and/or followed us. We're just
- 24 over in Davis, California, so in the shadow here.
- We've worked primarily with the university on

- 1 developing our technology and we are now in the process
- 2 of doing full commissioning for our first full scale
- 3 commercial plant.
- 4 We've done several different prototypings,
- 5 including a full working prototype out at McClellan Air
- 6 Force Base, the Renewable Energy Testing Center.
- 7 This plant will be partnered up with the Army,
- 8 the California Energy Commission, obviously, as well as
- 9 some other folks, including PG&E.
- 10 The intent of the plant is to be a full
- 11 demonstration R&D plant and the outcomes from that plant
- 12 are not only to demonstrate electricity, but also
- 13 renewable fuels, including diesel fraction. And
- 14 hydrogen, ultimately, for the Department of -- excuse
- 15 me, the Defense Logistics Agency.
- 16 We'll obviously be generating a synthesis gas to
- 17 go to those products. And like many of the gasification
- 18 companies, we wind up being able to take that synthesis
- 19 gas in other directions. It's just a chemical equation.
- I think most important to differentiate that as
- 21 a gasification company, and there are several working in
- 22 and around the globe, we are slightly different in that
- 23 we use extremely high temp, based on a blast furnace
- 24 technology that Kaiser Steel actually generated. That
- 25 4,000 degrees Fahrenheit means that you're vaporizing

- 1 and melting all of your product. And we've demonstrated
- 2 that with several different MSW and other waste
- 3 profiles.
- 4 I'll stop there and we'll probably talk more
- 5 about that as we move forward.
- 6 MR. RAJU: Good afternoon. My name is Dr. Arun
- 7 Raju. I'm the Director of Center for Renewable Natural
- 8 Gas at UC Riverside. I also, before I joined UCR,
- 9 worked in two different startups, commercializing some
- 10 of the technologies that we're talking about. So, my
- 11 comments are based on that experience, as well.
- I want to thank the Chair, and the members of
- 13 the dais, and also the Energy Commission staff, Tim and
- 14 Rey, for engaging us and, you know, working with us
- 15 consistently.
- 16 The Center for Renewable Natural Gas was
- 17 established by UCR, with the goal of significantly
- 18 increasing RNG production and use across the State. The
- 19 reason is because we believe that RNG has a key role to
- 20 play in helping the State achieve air quality,
- 21 greenhouse gas, and waste management goals.
- In fact, I would even say that if RNG doesn't
- 23 play that role, many of these goals will be very
- 24 difficult to achieve.
- 25 So, to this end, the Center is designed to do

- 1 applied research and demonstration. We have pilot scale
- 2 gasifiers operating. We do lifecycle analysis. We do
- 3 end use technology development. And we do independent
- 4 technology evaluation and optimization, both for State
- 5 agencies, but also for private entities. And we do
- 6 policy and outreach.
- 7 As part of the outreach effort, we did a
- 8 symposium on renewable natural gas. Several of the
- 9 speakers here, were there.
- 10 And many of the issues discussed today came up
- 11 and the Executive Director of the Energy Commission, Rob
- 12 Oglesby, gave a keynote, setting up the framework for
- 13 this discussion. So, a lot of my comments are from that
- 14 symposium, as well.
- MR. BROUWER: Hi, my name is Jack Brouwer. I'm
- 16 a Professor at the University of California at Irvine.
- 17 And I do research on electrochemical systems dynamics
- 18 and thermodynamics. So, that includes things like
- 19 batteries, and fuel cells, and electrolyzers.
- 20 And I do research that's directly related to
- 21 renewable biogas. As a matter of fact, I was fortunate
- 22 to work with the Orange County Sanitation District to
- 23 convert their biogas via a high temperature fuel cell
- 24 into renewable and zero GHC, and zero criteria pollutant
- 25 emissions, power, heat, and hydrogen for zero emissions

- 1 transportations application.
- 2 So, this was a really cool project that enabled
- 3 us to investigate electrochemical systems in the context
- 4 of renewable biogas.
- 5 I also do a lot of work on integrated energy
- 6 systems that consider all of these electrochemical
- 7 energy conversion devices in the context of renewable
- 8 primary energy. And that means a lot of solar, wind,
- 9 and other renewable electricity generators.
- 10 And in this context, we have found that there
- 11 are certain features of power to gas, hydrogen energy
- 12 storage, and these topics that I think are going to be
- 13 essential for us to achieve our goal of high renewable
- 14 use in society. And I'm pleased to talk about those
- 15 here today a bit.
- MR. GONZALEZ: Thanks Jack.
- Okay, we'll get started with our first question.
- 18 And this will be for the first three panelists, and I'll
- 19 explain when I get to Arun and Jack.
- 20 And the question is, how will your technology
- 21 expand the use of renewable gas and where do you see it
- 22 fitting into a market application?
- MS. BOUDREAUX: So, the first question I'm often
- 24 asked about DME is, well, if you have renewable natural
- 25 gas, or biogas, biomethane, why do you need to convert

- 1 it into another molecule? Why do more chemistry to it?
- 2 And it's not just because I'm a chemist by training and
- 3 I want to make a new molecule, there is a reason behind
- 4 that.
- 5 And I think that is actually highlighted this
- 6 morning in some of the presentations. One of the big
- 7 barriers for the widespread use of renewable natural gas
- 8 that was mentioned was the market size. And we need to
- 9 increase market demand. We need to get more trucks
- 10 running on renewable natural gas. And DME is a solution
- 11 for that. By doing some chemistry to that molecule,
- 12 that methane, you actually get a true compression
- 13 ignition fuel. You don't need spark plugs added to the
- 14 engine, which reduce efficiency.
- 15 It actually combusts in a compression ignition
- 16 engine. C number is 55 to 60. And then, you get the
- 17 power and torque of a diesel compression ignition
- 18 engine.
- 19 So, there also still are numerous duty cycles
- 20 that diesel can only touch. And you can look at the
- 21 South Coast Air Quality Management District as an
- 22 example. Garbage, refuse collection trucks have to run
- 23 on CNG, and LNG, and that's mandated. When those
- 24 garbage collection trucks come back to the material
- 25 recovery facility, all of that refuse is collected and

- 1 some of it is sent to the landfill and often have to go
- 2 over the Grapevine.
- 3 And the Grapevine is an example of a duty cycle
- 4 that is primarily only running on diesel today because
- 5 you need the true power and torque of a compression
- 6 ignition engine.
- 7 DME, because it compress ignites, can be used in
- 8 such duty cycles and so it gives you that opportunity.
- 9 Another aspect, besides the market demand
- 10 expanding that use, that was highlighted this morning,
- 11 was on interconnection. With DME, there is no
- 12 interconnection. The concept of DME is you do that
- 13 chemistry, local production of DME and its local
- 14 consumption is then used in -- while we've primarily
- 15 focused on heavy duty transportation initially, it can
- 16 be used in Gensets. It can be used in lighter duty
- 17 vehicles. The Ford F-250 is running on that. You know,
- 18 as these markets develop, it is the opportunity to be
- 19 locally consumed.
- 20 And another issue that was brought up this
- 21 morning is the public perception of natural gas, and
- 22 overcoming that barrier, that marketing aspect. And by
- 23 actually converting that methane to another molecule,
- 24 you're dealing with something totally differently. And
- 25 it's something that's new to the public. So sometimes

- 1 new is scary, but it's also the opportunity to educate
- 2 the public on a new opportunity.
- 3 So, that's, you know, trying to figure out why
- 4 bother converting to another molecule, it can address
- 5 those issues that were highlighted this morning.
- 6 So the fuel itself, to give a little bit of
- 7 background on it, so DME, dimethyl ether is
- 8 carbon/oxygen/carbon, some hydrogens around it. And why
- 9 that's important is because there's no direct bond
- 10 between those carbon atoms. On a combustion diesel
- 11 engines there's no particulate matter.
- 12 And people ask, well, what is the driving force
- 13 for another fuel? Don't we have enough fuels out there?
- 14 And it really comes down to simplicity. So, you have a
- 15 simple fuel, a simple molecule, no particulate matter.
- 16 It's being made from a variety of methane sources, so
- 17 these streams that we're talking about today.
- 18 Another aspect of DME is actually the carbon
- 19 dioxide, which has to be scrubbed out for most
- 20 applications, you can keep that in there. So, both the
- 21 methane and carbon dioxide get converted to DME. CO2
- 22 actually makes the process work better.
- So, you have a simple fuel made from a variety
- 24 of methane sources. It can be also made from syngas.
- 25 Then you have a simplified engine, so a compression

- 1 ignition engine, no efficiency-reducing spark plugs in
- 2 it. So, you can take off the diesel particulate filter
- 3 because there's particulate matter on it. And you get
- 4 that duty cycle, the power and torque of a compression
- 5 ignition diesel engine. And then, a simplified
- 6 infrastructure. So, you get diesel-like performance,
- 7 but it handles like propane. So, we're talking very low
- 8 cost infrastructure.
- 9 We built a one-off DME dispenser. In 2013 we
- 10 announced that our plans would involve a commercialized
- 11 DME as a transportation fuel in North America. We built
- 12 a one-off DME dispenser, it was \$20,000. So, it's a
- 13 propane dispenser, you change the seals, it pumps at the
- 14 rate of diesel.
- So, you get this simple fuel, simple engine,
- 16 simplified infrastructure. And so, that's where we
- 17 really feel like DME has the opportunity expand the
- 18 market for renewable gas by doing some chemistry and
- 19 opening up the compression ignition market. About 90
- 20 percent of heavy duty engines are compression ignition.
- 21 Opening up that market by converting the molecule.
- MR. MILLER: So, Fulcrum was started by a group
- 23 of project developers that wanted to make an impact in
- 24 the renewables market.
- 25 So, the first step was to find a proper

- 1 feedstock that could lead to products that were priced
- 2 at the right level. And after searching quite a bit,
- 3 the company honed on the municipal solid waste. So, we
- 4 went out and secured enough municipal solid waste around
- 5 the country to produce an estimate of 300 million
- 6 gallons per year.
- 7 And while doing this work, we also found that
- 8 the market for jet fuel was particularly of interest.
- 9 Because as has been said here today, numerous times,
- 10 there's no alternative right now for jet fuel. Hydrogen
- 11 batteries, that's all in the future. But today, in the
- 12 near term, aircraft will need to fly with some sort of
- 13 liquid fuels.
- 14 So, the market pool was there for Fulcrum to
- 15 take this renewable feedstock, to gasify it and then
- 16 turn it into a liquid. The molecules that come out of
- 17 our process are chemically the same as regular jet fuel,
- 18 so our fuel qualifies as a drop-in fuel, which it's the
- 19 analogy to the interconnection issue that Rebecca just
- 20 brought. So, our fuel can go into the existing
- 21 infrastructure.
- So, if we would find a solution where we're
- 23 taking a true waste, a true raw municipal solid waste
- 24 that we're turning into a gas, that goes into a liquid
- 25 solution for a market that today has no alternatives,

- 1 and is desperate to finding that.
- 2 MR. WHITE: So, to characterize the promise of
- 3 Sierra Energy's technology would take more time than you
- 4 want to give me. But I'll say it this way in the aspect
- 5 of what we're up to as far as renewable gas.
- 6 Because we're working on a feedstock that many
- 7 others are just putting into a hole, we're winding up
- 8 tapping into a market opportunity that much of
- 9 California doesn't look at as a feed source.
- 10 The other 49 states look at it that way. Much
- 11 of the rest of the globe looks at it that way. We
- 12 don't, yet. I use yet because I think a lot of times we
- 13 reference the technology, gasification, and think about
- 14 it much like it's a Pinto, even though there's a Tesla
- 15 to drive now.
- And, really, we have to evolve our methodology.
- 17 So, I think the promise of gasification, not just our
- 18 own but others, is high if we think about being able to
- 19 utilize resources that we otherwise are wasting.
- 20 Most importantly, when we're thinking about how
- 21 does this meet the renewable gas conversation, or even
- 22 fuels and opportunities for reduction in emissions, the
- 23 reality is that waste you leave in the ground, even if
- 24 you've tapped all of the methane out of it already,
- 25 still off-gases. You still have a source sitting there.

- 1 By ending that source, you wind up creating a future
- 2 opportunity.
- For us, commercial viability looks like having
- 4 the plant that we're currently commissioning now, having
- 5 a second plant which CEC has now, at least tentatively
- 6 awarded an opportunity for us to build over in Sonora,
- 7 California, at a place called Chinese Camp, using that
- 8 forestry biomass. Getting data from those plants and
- 9 then moving forward in scaling will be really the
- 10 dictation of how commercially viable things are.
- 11 The interesting thing that we've found, as we're
- 12 moving forward for our plant, but I think gasification
- 13 in general is bigger is not necessarily better. The
- 14 right size plant seems to be 20 to 50 tons. Those have
- 15 to be specialty applications. There are things that are
- 16 taking high value waste and/or high value products and
- 17 making the equation, the cap. ex. and the op. ex. work
- 18 from that.
- 19 But there are gasification companies globally.
- 20 Enerkem's a great one to talk to, that have proven that
- 21 you can literally take landfill waste and move forward
- 22 in a pretty viable way.
- 23 So commercially I think there's a big path
- 24 forward. For us, we think our market looks a little
- 25 different than what others are looking at as far as

- 1 scaling.
- 2 MR. GONZALEZ: Thanks. As I mentioned, I wanted
- 3 to take the same question and kind of give a little spin
- 4 on it because of both, Arun, your and Jack's ability to
- 5 do, and experience in early research.
- 6 And so the question is what do you see as
- 7 aspirational or promising technologies that could expand
- 8 the use of renewable gas and where do you see it fitting
- 9 into a market application?
- 10 MR. RAJU: Sure. So, I want to focus primarily
- 11 on thermal chemical conversion pathways. Jack, I think,
- 12 covered the rest of the pathways.
- So, before I get into the actual technologies, I
- 14 want to set it up by, you know, talking about why do we
- 15 want to do these technologies? The reason is because we
- 16 want to use all the available resources.
- 17 And why do we want to do that? There's two
- 18 reasons. Because number one we have to use all the
- 19 available resources to be able to make a meaningful
- 20 impact on the greenhouse gas emissions.
- Number two is waste management. You know, it's
- 22 dangerous to think of these technologies as just energy
- 23 production processes. They're also waste management
- 24 techniques. Because if we don't manage our waste
- 25 streams in a skillful way, you know, where are they

- 1 going to go? They're going to eventually end up in the
- 2 atmosphere, often in the form of methane.
- 3 You know, if we take the 100 million dead trees
- 4 in the forest, they're going to be a wildfire hazard,
- 5 resulting in black carbon, which is also a short-lived
- 6 climate pollutant.
- 7 So, it's important to be able to use all of
- 8 these resources, not just a very small fraction. You
- 9 know, we saw the supply curve in the morning
- 10 presentation. And if we look at the different types of
- 11 feedstocks, we have to be able to reach far to the right
- 12 of the X axis, to be able to reach woody biomass, and
- 13 municipal solid waste to really make a difference.
- 14 And to do that all the technology options have
- 15 to play a role. We have to have biological pathways,
- 16 digesters and landfill gas upgrading. But also,
- 17 thermochemical conversion and, you know, power to gas.
- 18 So, thermochemical conversion really gives us
- 19 access to this huge quantity of feedstock of resources,
- 20 or waste, however you want to characterize them, by
- 21 being able to convert all of those.
- 22 And, you know, we have partial oxygenation, or
- 23 oxygen of airborne processes. We have hydrogasification
- 24 processes and we have pyrolysis technologies.
- 25 And, you know, in my experience all three are

- 1 important. The reason is the feedstock is very diverse
- 2 and it's very distributed. You know, none of these
- 3 projects that we've been hearing about today are
- 4 designed by the world's largest engineering companies.
- 5 Technip or Parsons are not working on this because
- 6 there's no blueprint that they can take and replicate
- 7 across the country or even across the State that they do
- 8 for refineries or hydrogen plants.
- 9 All of these projects have to figure out the
- 10 right combination of feedstock product and scale. So,
- 11 some of these technologies work better for feedstocks
- 12 with high moisture content, like biosolids. Some of
- 13 these technologies work for feedstocks that are
- 14 hazardous, with heavy metals or high sulfur.
- So, I would think that those examples of
- 16 technologies in all of these pathways, you know, oxygen
- 17 blown hydrogasification and pyrolysis process that are
- 18 capable of converting a segment of the feedstocks.
- 19 And I'm not going to go into specific
- 20 technologies. I have them in my written comments. But
- 21 all three technologies have to play a role and it's
- 22 important to encourage and kind of go through pilot
- 23 demonstration of these processes, and help them find the
- 24 right framework where they can be commercially viable.
- 25 Thank you.

- 1 COMMISSIONER SCOTT: Can I ask a -- I want to
- 2 ask a follow up to both what Rob said and what Arun
- 3 said. And that is this morning we heard from our
- 4 panelists that one of the best ways to get this done and
- 5 really make it cost effective is to be at scale.
- 6 And so, what I heard both of you say, in
- 7 slightly different ways, is that the technologies in
- 8 these spaces are smaller and that they almost have to be
- 9 designed in a one-off way. It doesn't lend itself to a
- 10 template or any of the things that might make them more
- 11 simple and drive the costs down, so that they can then
- 12 become competitive, really, in this marketplace.
- And so I just wondered, you know, based on what
- 14 you said do the co-benefits come in and help outweigh
- 15 the costs that are going to need to be in this space?
- 16 Or, I'd like to kind of understand how you get from one-
- 17 off, really high cost things to something that, you
- 18 know, is utilizing these feedstocks and has enough value
- 19 of its own that it kind of counter balances those costs.
- 20 MR. RAJU: Sure. I think, you know, the key is
- 21 that we do recognize that there's really no template or,
- 22 you know, a plan that we can just implement. And so,
- 23 it's going to be definitely on a case-by-case basis.
- 24 And I know there are some technology developers
- 25 that will say we can take anything that has carbon in it

- 1 and we can produce RNG or power. But oftentimes it's
- 2 very difficult to do in a commercially viable, efficient
- 3 manner.
- 4 So, I think this has to be approached on a case-
- 5 by-case basis. And sometimes the biorefinery approach,
- 6 where there's three or four revenue streams making, you
- 7 know, biochemical, and power and fuels works. In some
- 8 cases a direct, you know, biomass power plant makes more
- 9 sense.
- 10 So, it's really based on both my private
- 11 industry experience and at the university. You know, it
- 12 takes as much work to figure out the right combination
- 13 of what's going to work as it is to develop the
- 14 technology and, you know, raise the resources.
- 15 COMMISSIONER SCOTT: The reason I asked that, of
- 16 course, is because we're supposed to look at the cost
- 17 benefits and the cost effectiveness of the various
- 18 technologies and so I was just wondering what your
- 19 thoughts were there.
- MS. BOUDREAUX: And, Commissioner Scott, I can
- 21 add a few points there. So, when we look at our small
- 22 scale technology, while we're smaller the way we can
- 23 achieve economies of scale is building numerous of those
- 24 smaller processes. And it really comes down to the
- 25 fabrication of the process.

- 1 So, when we decided on the volume of production
- 2 that we were targeting, we picked a volume that we felt
- 3 that we could serve multiple feedstocks with. We didn't
- 4 want to go too big or too small to get those economics.
- 5 So, we picked a size range that we felt served the most
- 6 markets. And instead of building one project per year,
- 7 if we build five of those small production units, we do
- 8 get economies of scale there because we're replicating
- 9 in that way.
- 10 MR. WHITE: And, Commissioner Scott, if I left
- 11 you with the impression that we think all of our
- 12 projects will be one-offs, they're not. They will all
- 13 have different applicability, different feedstocks and
- 14 different outcomes.
- The middle part, what we do, the gasification
- 16 will be replicable over and over again. And
- 17 that's what we're working on for commercial scale is how
- 18 do we packet that piece, get it shrink wrapped and ready
- 19 for the dock?
- The biggest challenge that we have ultimately in
- 21 doing that comes as what do you put into it and what do
- 22 you want out of it. So, it's those front end pieces
- 23 that really dictate what that middle piece has to look
- 24 like.
- MR. MILLER: Yes, I think just to round up, I

- 1 think there's many examples in the past where people
- 2 went either too big or too small. And I think based on
- 3 that experience, what I think I hear here, in the table,
- 4 is we've learned that you have to right size it.
- 5 And the same way that Oberon is doing, once we
- 6 have our right size design, which we actually do, then
- 7 the idea is to replicate it. And that's how you get the
- 8 economies of scale without breaking the bank because you
- 9 went too big.
- 10 MR. BROUWER: And that's a really nice lead in
- 11 to electrochemical energy conversion because it's very
- 12 different from the thermal conversion in that it does
- 13 scale all the way down to small sizes. And can be
- 14 efficient and ultralow emissions even at these very
- 15 small sizes.
- And that's why you see most of these things,
- 17 like fuel cells and electrolyzers that are modular.
- 18 They make them in 100 kilowatt sizes, but even at 100
- 19 kilowatts they can be like 60 to 80 percent efficient.
- 20 So, this is a remarkable feature of
- 21 electrochemical energy conversion that I'd like to
- 22 emphasis.
- 23 And besides that, I want to make two main
- 24 points. The first is that biogas resources can most
- 25 efficiently and with the lowest air quality emissions,

- 1 and greenhouse gas emission make electricity and heat.
- 2 It's one of these ways that I think we must use our
- 3 biogas in the future, electrochemically converting it
- 4 locally. Zero greenhouse, zero criteria pollutant
- 5 emissions.
- 6 The second thing we must do, I think, which will
- 7 have a much larger scale impact on greenhouse gas and
- 8 criteria pollutant emissions reductions is to use
- 9 hydrogen as an energy carrier in society.
- 10 We already heard from George Minter, for
- 11 example, that only 5 percent of his through put could be
- 12 substituted for by biomass and biogas resources in the
- 13 State. Okay?
- 14 We know that we could, alternatively, make
- 15 renewable hydrogen and move that around in society.
- 16 Maybe not exactly in the natural gas system. Maybe it's
- 17 in converted natural gas system over time. Maybe it's
- 18 in a purpose built system, and we have some of that
- 19 already in society, to make zero emissions. Zero
- 20 criteria pollutant emissions and zero greenhouse gas
- 21 emissions conversion with fuel cells on the back end.
- So, on the front end we take this opportunity
- 23 that we have right now for using excess, cheap,
- 24 renewable power and encouraging more and more
- 25 installations of this excess cheap renewable power, we

- 1 put it through electrolyzers to make renewable hydrogen,
- 2 and we move it around through society in a much cheaper
- 3 way than renewable electricity.
- I want to also suggest that it's also more
- 5 environmentally sensitive to move energy around via gas,
- 6 cheaper and more environmentally sensitive than it is to
- 7 move it around as electricity.
- 8 We don't have to build all these overhead wires
- 9 from the desert to our places of living. Instead, we
- 10 use underground pipelines.
- 11 And there are certain features that you cannot
- 12 get with other forms of energy moving around in society.
- 13 Okay, and this is really important. Hydrogen offers
- 14 these opportunities that no other technology can, like
- 15 long duration, massive amounts of renewable energy can
- 16 be made in this way.
- 17 Secondly, if you have anything that's long
- 18 duration storage, seasonal storage, annual storage,
- 19 there's not another technology besides perhaps pumped
- 20 hydro that could offer something like that.
- 21 And recent studies, especially now finally
- 22 getting to Chair Weisenmiller's comment, have shown that
- 23 we can make renewable hydrogen from solar electricity.
- 24 Okay, at current market prices. And reasonable prices
- 25 for the electrolyzer. Storage in salt caverns and

- 1 conversion later, in a natural gas combined cycle plant,
- 2 at cheaper cost than pumped hydro. Cheaper than pumped
- 3 hydro.
- 4 And you can buy electrolyzers today for order of
- 5 \$500 per kilowatt. This is proven by a sale that NEL
- 6 made just earlier this month to a French company. Okay,
- 7 literally selling electrolyzers today for \$522 per
- 8 kilowatt.
- 9 So, there's been tremendous progress in this
- 10 whole area of making renewable gas in the form of
- 11 hydrogen.
- MR. GONZALEZ: Okay, let's go to our next
- 13 question. And that is what challenges or barriers might
- 14 interrupt the development and commercialization of your
- 15 technology?
- MS. BOUDREAUX: The biggest barrier for DME has
- 17 been money. The lack, just to put it simply. Do you
- 18 want more? No, kidding.
- (Laughter)
- MS. BOUDREAUX: So, the challenge for DME is the
- 21 lack of representation in the State of California's
- 22 Transportation Fuel Policy.
- 23 And in the context of SB 1383, one way that can
- 24 be changed is by defining renewable gas as renewable
- 25 natural gas by a methane biogas and DME. So, by

- 1 expanding that definition of renewable gas to include
- 2 DME, that will give the policy framework that this
- 3 innovative fuel can in parallel develop with the others.
- 4 The other challenges for DME have been on the
- 5 commercialization movement. And so today there really
- 6 aren't any more technical challenges on DME. It can be
- 7 produced small scale, large scale. It can be run in
- 8 light duty vehicles, medium duty, heavy duty, Gensets.
- 9 The challenge comes down to two questions. How
- 10 do you scale DME economically? And with the performance
- 11 of the fuel and its economics will customers adopt it?
- 12 And so that's why last month we launched a DME
- 13 100 project, to put 100 DME vehicles on the road in 2018
- 14 and 2019. So, we're bringing together players across
- 15 the supply chain, from fuel production, big oil and no
- 16 gas, who know retail, they know lubricants, they know
- 17 oils. Infrastructure developers, fleets, and OEMs, and
- 18 after-market conversion companies to say once and for
- 19 all is DME going to move forward as a transportation
- 20 fuel?
- 21 So, we're building that consortium. We're
- 22 determining which regions across North America this will
- 23 take place. And I think it's also an opportunity for
- 24 the State of California to come in and be a part of
- 25 that.

- 1 MR. MILLER: Yes, I think I'm going to get
- 2 repetitive here, too. So, access to capital is one of
- 3 the main challenges. And we're in a similar situation.
- 4 We have the feedstock agreements, we have off-take
- 5 agreements, the technology's proven. We have a
- 6 permitted site. And then, it's a matter of raising the
- 7 funding.
- 8 It's linked to policy stability, as we've heard
- 9 numerous times today. RINs and LCFS credits. These are
- 10 volatile markets. They come up and down. And that's a
- 11 fact that investors don't like, so we need a way to deal
- 12 with that.
- To the extent that we can create programs that
- 14 help to reduce the volatility, it's going to really help
- 15 to raise the capital.
- 16 In our case, the LCFS, we think it's a great
- 17 program. Aviation fuels are not yet included, but we're
- 18 working with CARB and we're very encouraged by the
- 19 progress we're making there.
- 20 And then, finally, I would say that we're a
- 21 California company and we have big plans to make a
- 22 production facilities here in this State. But you
- 23 probably recognize that there's other places where it's
- 24 maybe a little quicker, easier to get one of these
- 25 facilities built. And to the extent that we can

- 1 simplify the process here, we'd love to come here and
- 2 build many more plants.
- 3 MR. WHITE: So, I would actually make three
- 4 points. Number one, I'm an innovation guy. Anybody who
- 5 knows me would tell you that that's what I do.
- 6 So, in that respect and California being the
- 7 cradle of innovation, let's just call it that, the
- 8 easiest way to get innovation is to think about end
- 9 points and end goals, and not about how you get there.
- 10 The objective should be the driver for our regulatory
- 11 environment.
- 12 That doesn't mean we don't do regulation. That
- 13 means we're looking at the end point. If you have to
- 14 put some sideboards on because you have unintended
- 15 consequences, that makes sense. But, really, we should
- 16 be getting there.
- 17 That follows into a conversation around
- 18 gasification in general. As you're well aware, RPS
- 19 defines biogas as anaerobic digestion, landfill gas, and
- 20 gas from gasification. But our California laws don't
- 21 allow injection of gasification. Don't allow injection
- 22 into the pipelines of biogas from gasification.
- 23 That means that three-quarters of all potential
- 24 biogas production in California is going to come from
- 25 mostly anaerobic digestion and we're not going to wind

- 1 up taking into account for the other opportunities.
- 2 It also means the majority of RPS-eligible
- 3 biogas cannot be injected into the utility pipelines.
- 4 Meaning that we should probably think about looking at
- 5 Health and Safety Code 25420, and looking at amending
- 6 that in order to make that end point of what we're
- 7 trying to achieve more viable.
- 8 The last thing I'll say about this and, again,
- 9 going back to that conversation around innovation, is
- 10 I'll be the first probably in this panel, and maybe all
- 11 day, to say capital is really not our issue. If you
- 12 connect end points of projects together with the project
- 13 themselves.
- I'll give you an example. And I'm going to go
- 15 on Jack's hydrogen bandwagon for one brief moment.
- 16 We have, working with the Port of Sacramento, as
- 17 well as California Fuel Cell Partnership, Ballard, BAE,
- 18 the Sacramento Air Quality Management District, and some
- 19 others, a project evolving where we, Sierra Energy,
- 20 would run locomotives, which is another piece of our
- 21 business, on hydrogen. We'd do a demonstration.
- 22 If you've checked around in California, there
- 23 are no hydrogen locomotives operating currently. There
- 24 have been tests. There have been others, but those have
- 25 all gone away.

1 As an operator of three different short lines

- 2 throughout the north part of the State, we think
- 3 hydrogen is a great opportunity space for heavy
- 4 locomotive and short haul on those lines.
- 5 We also think that marrying our technology, or
- 6 gasification technologies, or even hydrogen generating
- 7 technologies with that process also creates and
- 8 opportunity, because we're then putting the resource
- 9 together with the end point.
- 10 It would probably not shock you that we're also
- 11 having a conversation, similarly, with a local municipal
- 12 utility district about their whole fleet going over to
- 13 hydrogen and us, again, helping to provide that
- 14 opportunity.
- So, my creating those projects, no longer is
- 16 capital really the driver because you have an end point
- 17 user, you have an opportunity to pull that together.
- 18 And if you think about projects like ours,
- 19 again, we're not trying to go to 300, 400 tons per day
- 20 scale, these are projects that are much easy for
- 21 investor, or a venture capitalist investor to swallow.
- 22 In fact, we've already shown that we can do that. And
- 23 our largest investor to date is an infrastructure
- 24 company.
- 25 So, those are the things I would say we might

- 1 look at as challenges, but more importantly we need to
- 2 think about the end point and really take off the gloves
- 3 to get to where we want to be.
- 4 MR. RAJU: So, I was happy to hear that there
- 5 was only one primary challenge, because I have a long
- 6 list here.
- 7 (Laughter)
- 8 MR. RAJU: Because a lot of these technologies
- 9 are still in an R&D stage, you know, technology
- 10 development itself is a challenge.
- 11 So, as I mentioned before, these feedstocks are
- 12 very different and many of the feedstocks are very
- 13 difficult to convert. So, tar formation, you know,
- 14 insufficient carbon conversion, all of these are
- 15 problems.
- So, what needs to happen with these technologies
- 17 is that they need to move from the lab or from the pilot
- 18 scale to pre-commercial and commercial atmosphere
- 19 through, you know, applied research and development.
- 20 So, that's the number one challenge in figuring out
- 21 which technologies are efficient, or how to make them
- 22 efficient and move them along so they can actually enter
- 23 the market and make a difference.
- 24 And the second challenge is this configuration
- 25 of feedstock, scale, product and the business model that

- 1 I was talking about before. So, to figure out what will
- 2 work for each of these technologies, where they can make
- 3 the most difference.
- And, you know, each of the companies here have a
- 5 very different approach to renewable energy. They all
- 6 have very different products, different pathways. So,
- 7 that's important. And it's very difficult to figure it
- 8 out, especially when the technology is still under
- 9 development, that they don't know what it's going to
- 10 look like when it turns into a commercial plant.
- Is it modular scale-based process, or a very
- 12 large, 500 tons per day gasifier? So, that's the second
- 13 challenge.
- 14 And the third one is of perception. So, this is
- 15 primarily public perception or, you know, the regulatory
- 16 environment where these technologies are not seen as
- 17 some -- you know, seen as a viable pathway to a
- 18 renewable future.
- 19 So that's also, I'm realizing more and more that
- 20 is an important challenge.
- 21 CHAIR WEISENMILLER: Just to follow up. You
- 22 know, you talked about the entire curve. Well, we don't
- 23 have enough money for the entire curve. I mean, we need
- 24 to identify which resources, you know, are the most --
- 25 where are our best bets now?

1 I mean, I know in the scoping plan they had a

- 2 number for renewable gas is like \$1,000. I can do a
- 3 hell of a lot of conservation for less than that, is the
- 4 bottom line. I can do a hell of a lot of other
- 5 renewables for less than that, or transportation.
- 6 But what are the best bets here? So, certainly,
- 7 if you have studies that can point to us which
- 8 technologies, which feedstocks are really the best bets
- 9 for, you know, R&D money, that's very interesting.
- But I mean, again, just particularly in the
- 11 Trump era don't assume the sky's the limit and that, you
- 12 know, any and all ideas can really be tested out.
- 13 And then the other thing is just, certainly, I'd
- 14 point out the combustion engineering experience where in
- 15 the 80s they were really going big time, and a waste of
- 16 energy. Built a plant in Hawaii and another one in
- 17 Hartford. Combustion engineering doesn't exist anymore
- 18 and that's because of these particular projects and the
- 19 technology issues they ran into.
- 20 So, again, you know, we need to figure out what
- 21 are the best bets. And certainly, to the extent our
- 22 academic friends can help us on that, again realizing
- 23 it's not unlimited money, and we have to figure out how
- 24 wisely to spend it.
- MR. RAJU: Yes, absolutely.

- 1 CHAIR WEISENMILLER: Yeah.
- 2 MR. BROUWER: So, a couple of comments. I
- 3 believe that fuel cell technology and electrolysis
- 4 technology are going to be essential for our 100 percent
- 5 renewable future, which we won't get to, inevitably,
- 6 because we can't keep using the fossil resources. We're
- 7 using them in an unsustainable way today.
- 8 And so, in the early term, I think that means
- 9 that we must enable stationary fuel cell technologies to
- 10 use biogas. This is one of the ways in which we can
- 11 have low GHG, low criteria pollutant emissions
- 12 electricity production. Okay, so renewable means
- 13 producing electricity.
- 14 And eventually evolve those to using the
- 15 renewable hydrogen we make from the excess solar and
- 16 wind that we have in society.
- 17 And when it comes to that part of it, we need to
- 18 have access to wholesale electricity prices. Because in
- 19 the end, the electrolyzer is a very small component of
- 20 the total dollars per kilogram of hydrogen that is made
- 21 cost.
- Okay, the biggest expense is the price you pay
- 23 for electricity. And because electrolyzers can offer
- 24 all sorts of ancillary services, including the new
- 25 ancillary services we need for handling the duck curve

- 1 and things like this. Right? We don't really have rate
- 2 structures or services that currently handle things like
- 3 we are experiencing already today. So, we need this
- 4 access to wholesale markets for these renewable hydrogen
- 5 generators.
- 6 And then it would be great if there could be
- 7 some way in which you could support or at least put a
- 8 floor to the hydrogen price that someone's willing to
- 9 pay for a long time on the back end. Right? And then,
- 10 the electricity price you pay on the front end because
- 11 you're doing these kinds of services that are good for
- 12 the State.
- So, I think it's really the policies in that
- 14 framework. It's not necessarily supporting new research
- 15 on electrolyzers, or new research on pipeline injection,
- 16 or anything. It's mainly, hey, the financiers of these
- 17 kinds of projects need to know I'm going to have some
- 18 certainty on the electricity price and some certainty on
- 19 the hydrogen price that I'm selling. I think those are
- 20 the key things that could be enabled.
- 21 CHAIR WEISENMILLER: Yeah, but I think you have
- 22 understand with the CCAs, there's nobody signing PPAs at
- 23 this point, you know, outside the POUs. You know, if
- 24 you talk to PG&E, depending upon the denominator,
- 25 they're going to be at 70 or 80 percent, you know.

- 1 MR. BROUWER: Yeah.
- 2 CHAIR WEISENMILLER: And you look at the CCAs
- 3 and they're not really credit worthy.
- 4 MR. BROUWER: Yeah.
- 5 CHAIR WEISENMILLER: So, outside of the munis,
- 6 there's nobody who's going to sign a fixed price off
- 7 take with you for anything. And you have to compete.
- 8 I know in the German model, again, when I met
- 9 with Reiner Baake, or Erita Gor (phonetic), his paper
- 10 there, his push initially was to say Norway. You know,
- 11 and his other big push was to do the coupling of the
- 12 markets between Germany, France and Poland.
- 13 And, you know, basically, his analogy was
- 14 storing power in the grid.
- MR. BROUWER: Yeah.
- 16 CHAIR WEISENMILLER: You know, and so certainly
- 17 the Germans have continued to do research in that area.
- 18 But if you say where is Reiner putting his time? As far
- 19 as I can tell, from the speeches he's given with me in
- 20 the room, it's really looking at that storing it in the
- 21 grid and pushing the batteries along. And, certainly,
- 22 spending some time on the renewable gas. But it's not -
- 23 again, I don't think that -- you know, DENA has a
- 24 higher priority on that, than Reiner does.
- MR. BROUWER: So, I believe that in the -- if

- 1 you're talking about short term storage, I totally agree
- 2 because that's what we mostly need in society today.
- 3 Right? Let's say the duck curve, kind of like
- 4 distributing it from the middle of the day to the
- 5 evening for example, then I think you're right that we
- 6 actually need batteries more than we need something like
- 7 hydrogen energy storage.
- 8 However, there are certain features in society
- 9 that we will need, which are eventually the long term
- 10 storage, or massive amounts of storage that will be only
- 11 met, cost effectively, by these kinds of ideas.
- 12 And then, secondly, there are some end uses that
- 13 can't be met by electricity. And you heard George
- 14 Minter talk about some of these, too, industrial uses,
- 15 chemical uses and things like that.
- 16 CHAIR WEISENMILLER: Yeah, but I think the
- 17 unique thing for California -- you know, Germany, 3
- 18 percent of their power comes from hydro, you know, and
- 19 that's decreasing.
- MR. BROUWER: Yeah.
- 21 CHAIR WEISENMILLER: You know, frankly, I mean
- 22 you can't get a pump storage project to be economic if
- 23 zero off peak is zero on peak.
- MR. BROUWER: Yeah.
- 25 CHAIR WEISENMILLER: You know, it just doesn't

- 1 work. We have a lot of hydro. We have a swing from,
- 2 you know, 25,000 gigawatt hours on average to 10, when
- 3 we had the drought, to 40 or 50, now. So, you know, how
- 4 we deal with that swing, I mean, you know, again, that
- 5 may ultimately be something where we need some long term
- 6 storage. Now, whether that is hydrogen or other -- you
- 7 know, it's sort of the issues people are going to have
- 8 to figure out.
- 9 But, you know, we have a unique reliance on
- 10 hydro, a unique reliance on volatility. We're going to
- 11 have to do a long term storage. You just don't build,
- 12 you know, geothermal wind machines so you can run them
- 13 every ten years when it's a drought. You know, at least
- 14 it's not a good idea.
- MR. BROUWER: I totally agree. And, yet, the
- 16 technical features that I'm talking about I believe can
- 17 be most cost effectively accomplished with a hydrogen
- 18 energy storage idea for doing this.
- 19 CHAIR WEISENMILLER: Okay. Now, the other
- 20 question is back to the Dow example. So, you build your
- 21 hydrogen pipeline, you offer the hydrogen to various
- 22 parties. I don't know, but you could conceivably be
- 23 deemed a utility under PUC regulation.
- Now, maybe you want cost of service. But again,
- 25 there are a lot of regulatory issues on that. And then,

- 1 God knows who permits the hydrogen pipelines. So that,
- 2 again, could be a PUC safety and everything else issue.
- 3 MR. BROUWER: But currently today, in the Los
- 4 Angeles area, for example, we have about, I can't
- 5 remember, it's 25 miles of hydrogen pipelines. They go
- 6 through various jurisdictions, underneath streets and
- 7 across properties of various of parties.
- 8 CHAIR WEISENMILLER: But how many of the people
- 9 in that area know that they're running in their
- 10 backyard.
- MR. BROUWER: Not too many people know that is
- 12 absolutely what we are doing. And that's, actually, an
- 13 interesting opportunity that we could use that very
- 14 pipeline, built for hydrogen, to put renewable hydrogen
- 15 into that, okay.
- 16 MR. RAJU: So, I have a simple solution for this
- 17 problem, methanation. So, we could take the hydrogen
- 18 and take that into methane.
- 19 CHAIR WEISENMILLER: My impression is that's
- 20 where the Germans have written that. You know, you can
- 21 fill it in. But what I understand from the Germans,
- 22 they've stopped thinking about methanation.
- MR. RAJU: Well, I think in the short term it
- 24 can play a big role. I mean, 50, 100 years from now
- 25 everything is electrified and flying electric cars, so

1 we won't be talking about renewable methane. But in the

- 2 short term, before we build that new infrastructure,
- 3 methanation could bridge, you know, help tie this
- 4 electricity grid with the fuel infrastructure and create
- 5 kind of a foundational infrastructure. Kind of like the
- 6 internet did for telecommunications. Where we can
- 7 transport and shift renewable energy across sectors and
- 8 across seasons.
- 9 CHAIR WEISENMILLER: Well, I mean, that -- you
- 10 know, the one thing Germany is very clear at this stage
- 11 -- you know, I mean, if you look at Germany, their
- 12 greenhouse gas emissions are not going down.
- MR. BROUWER: Right.
- 14 CHAIR WEISENMILLER: And, you know, part of that
- 15 and you look at the characteristic of resources, they
- 16 get a hell of a lot of solar in May, and in January when
- 17 they need it, there's not much. So, they have a unique
- 18 set of issues there and they also realize that they
- 19 really have to start looking at transportation and they
- 20 have to start looking at buildings. You know, they have
- 21 to do a number of things if they're ever going to move
- 22 the needle on greenhouse gas, which they just haven't.
- 23 That's part of the real driver on that. But
- 24 again, back to this is California, we have a much
- 25 different situation.

- 1 And what we really need to hear from both of you
- 2 is, again, what's our best bang for our buck on research
- 3 opportunities. You know, on the technology and on the
- 4 market side.
- 5 MR. RAJU: So, we've been definitely, at the
- 6 CRNG, spending more and more of our efforts on figuring
- 7 out this configuration of technology, feedstock and
- 8 location. So, you know, I'll be happy to share all of
- 9 that information with you.
- 10 CHAIR WEISENMILLER: Yeah. But I mean, again,
- 11 both of you need to overlay cost with everything else.
- MR. RAJU: Yeah.
- 13 CHAIR WEISENMILLER: Yeah. Any other questions?
- 14 MR. COREY: I do have a follow up question for
- 15 Bruno. You talked about -- renewable jet is what you
- 16 were talking about. And you were talking about, really,
- 17 a commercial product used by a commercial industry.
- 18 And I'm interested in your perspective about
- 19 aviation stepping in that space. Now, some would say
- 20 I'm interested in just even the structure of the
- 21 contracts, the long term thinking of the aviation
- 22 sector. Because I think there's some folks that would
- 23 say, well, aviation steps in this space they're just
- 24 going to be another competitor for another small pool of
- 25 feedstock, and you're just going to be kind of moving

- 1 the chairs around the deck. Others would say, no, no,
- 2 these are long term, big players and it's actually going
- 3 to move the market. And I'm interested in your take on
- 4 that issue?
- 5 MR. MILLER: Yeah, that's a great question. So,
- 6 listening to my CO speak of -- give, basically, an
- 7 answer to that same question, Fulcrum got into jet fuel
- 8 because the airlines came to us and said we need this
- 9 product.
- 10 For the aviation sector, there is no near term
- 11 replacement for jet fuel, for liquid fuel. And when you
- 12 look at the commitments that the industry has made in
- 13 terms of reducing their greenhouse gas footprint, the
- 14 only viable alternative to meet those goals are
- 15 renewable liquid fuels.
- So, that's a commitment by the airlines. It's a
- 17 long term commitment. We have signed off-take
- 18 agreements with three entities, United, Cathay Pacific
- 19 and Air BP for a total of about 200 million gallons per
- 20 year, for ten years. So, we're talking, you know,
- 21 almost two billion gallons. That's a very strong
- 22 commitment.
- 23 And we continue talking with other interested
- 24 parties in the aviation sector. So this is, you know,
- 25 from our perspective that demand is there. And we wish

- 1 we could be up and running with more facilities right
- 2 now. We have access to the feedstock, to the municipal
- 3 solid waste, the raw materials. And so, what we need is
- 4 the little black box in the middle to produce the fuel.
- 5 But it's a market signal that is definitely there.
- 6 CHAIR WEISENMILLER: You know, obviously, under
- 7 Secretary Mabus who, unfortunately, is not there now,
- 8 you know, obviously, there was the green fleet.
- 9 Certainly, a lot of push by the Navy in this area. Did
- 10 you guys try anything there?
- 11 MR. MILLER: Absolutely, yeah. So, we have a
- 12 grant from DOD for \$70 million dollars to -- that are
- 13 going towards the facility in Reno that we're building.
- 14 There's no doubt that the military has had a great
- 15 interest in this. The Navy, both for the marine diesel
- 16 and also for the jet fuel.
- 17 And even though we have a new administration, we
- 18 continue seeing a lot of interest from the Navy. The
- 19 way they characterize it, it's one of their major
- 20 expenses and it's one of their battle critical, or
- 21 mission critical assets. And to the extent they can
- 22 produce it domestically, renewably it helps them.
- 23 CHAIR WEISENMILLER: You know, the current
- 24 secretary has written a report, when he was at Hoover
- 25 Institute on Alternative Fuels. So, hopefully, that

- 1 policy is maintained.
- 2 MR. RECHTSCHAFFEN: Rob, have you had experience
- 3 -- you mentioned some of the challenges with products
- 4 from gasification. Have you had experience in other
- 5 states, or maybe Bruno, too, if you're relaying on
- 6 gasification where we have a different policy
- 7 architecture, or are you just limited -- are your
- 8 facilities just limited here in California?
- 9 MR. WHITE: So, our current facility that we
- 10 have up and commissioning right now, is here in
- 11 California. Ironically, though, we have 12 other
- 12 parties that are interested. One of them is here in
- 13 California, the other 11 are not. And their biggest
- 14 push forward in moving to the next step has nothing to
- 15 do with challenges based on regulation around
- 16 gasification. It has everything to do with finding the
- 17 right feedstock for the right output.
- 18 So, their challenges are very different than
- 19 what we wind up being here in California.
- 20 MR. MILLER: Yes, I'm here thinking. The
- 21 gasification aspect particularly is not the main issue,
- 22 but it's more the environmental permits, the siting, and
- 23 so forth.
- Our facilities are big, but not that big, so we
- 25 qualify as a small source facility. So, the air permits

- 1 are not that onerous.
- 2 CHAIR WEISENMILLER: I want to thank everyone
- 3 for their contribution.
- 4 Let's take a break until 3:15, and start up
- 5 promptly, but give everyone a chance to at least stretch
- 6 their legs and get ready for the last push.
- 7 Again, thanks. I'm looking forward to your
- 8 written comments.
- 9 (Off the record at 3:03 p.m.)
- 10 (On the record at 3:17 p.m.)
- 11 MS. RAITT: So, our next panel is on a
- 12 discussion of Market Maturity, Business Models, and
- 13 Factors That Attract Private Project Financing. And
- 14 John Kato, from the Energy Commission, is our moderator.
- MR. KATO: Thank you. So, obviously, there's no
- 16 presentations for this panel. And we're going to put up
- 17 later the actual questions on the screen that are really
- 18 central to the discussion.
- 19 But I want to kind of entertain that rather than
- 20 going on a methodical QA/QA, that the dais is encouraged
- 21 to just simply jump in with relevant questions.
- 22 Especially with the scope of the discussions that have
- 23 already occurred, if you have already have questions,
- 24 just jump on in. So, we definitely encourage that.
- 25 Before we kick off, I want to give the

- 1 opportunity for our panelists to give a little, one
- 2 minute or so kind of introduction and maybe some opening
- 3 remarks.
- I found that in our pre-meeting they were very,
- 5 very dynamic and very full of a wealth of information.
- 6 And I think they'll add a level of realism to the
- 7 investment part of this discussion.
- 8 MR. DANNAN: All right, thank you, John.
- 9 Hopefully, we won't disappoint. My name's John Dannan.
- 10 I represent Generate Capital. I'll explain who we are.
- 11 But thank you for having us. It's a pleasure to be here
- 12 and we're grateful to share our views on the
- 13 opportunities and also what's needed to catalyze the
- 14 industry, you know, specifically the biogas industry in
- 15 California.
- So, just briefly, Generate Capital, we are a
- 17 private investment company focused on renewable energy,
- 18 resource efficiency, sustainability type projects. And
- 19 we really invest in sort of solar energy efficiency and
- 20 waste to value businesses. And so, I head the waste to
- 21 value team. And that's, you know, sort of what we're
- 22 here for to talk about today, really sort of the
- 23 digesters and the various other biogas opportunities,
- 24 and certain other technologies.
- 25 As you may tell from, you know, those verticals

- 1 that we invest in, you know, we're actually focused on
- 2 the smaller scale of investment. So, within solar it's
- 3 residential. Sorry, that's commercial/industrial,
- 4 sorry. Within energy storage it's sort of everything,
- 5 that's all small scale.
- 6 And within waste to value, that's where our
- 7 bigger projects lie, but that's still sort of \$10 to \$20
- 8 million projects. Really, in the grand scheme of things
- 9 on the distributed small scale.
- 10 And so, Commissioner Scott, you mentioned
- 11 standardization. That is huge for our investment model
- 12 and our business model, and how to really drive
- 13 deployment of capital on a repeatable basis.
- Just in terms of what we do in the space, we own
- 15 two food waste digesters. One in New York State, one in
- 16 Michigan. We own one wood waste to, you know, product
- 17 business. And then, in California we're building one
- 18 industrial wastewater treatment, with anaerobic digester
- 19 capacity facilities at a brewery. Now, that's the
- 20 background and I'll hand it over.
- 21 MR. VITALI: Thank you, Chair Weisenmiller and
- 22 the folks on the dais. You've shown that you have the
- 23 stamina and performance of a biogas developer today.
- 24 (Laughter)
- 25 MR. RECHTSCHAFFEN: I'd like the record to

- 1 reflect that they're dropping like flies, but the three
- 2 of us are here and we're here for the duration.
- 3 MR. VITALI: Absolutely. Ben Vitali. I'm with
- 4 Equilibrium Capital. We have offices in San Francisco,
- 5 Portland, and London. We're a financial manager. We
- 6 have \$1.7 billion under our management on our platform.
- 7 Mostly in real estate, agriculture, and water,
- 8 wastewater and renewable energy.
- 9 So, my team leads our investment efforts in the
- 10 water and wastewater sector, including facilities that
- 11 process various organic waste streams, including
- 12 anaerobic digestion. But we have facilities that don't
- 13 generate energy at all. They're just really a
- 14 processing facility for various streams of waste
- 15 streams, whether they're biosolids, or food wastes, or
- 16 other types of organic waste streams and wastewater
- 17 streams.
- 18 We have been investing in a sector for, really,
- 19 since 2009. We have a current portfolio and a current
- 20 fund of a few hundred million dollars. But which is our
- 21 latest investment vehicle. But we have been testing
- 22 what business models work well in different sectors.
- 23 And so, we launched our institutional investment
- 24 fund a couple of years ago and were fortunate enough to
- 25 have several pension funds, and endowments, and

- 1 sovereign wealth funds, including a couple of California
- 2 Public Pension funds investing in us. So, when we say
- 3 we're investing and we have a fiduciary responsibility,
- 4 the pensioners are really looking over our back to see
- 5 how we're doing.
- 6 So, we'll talk a little about, I think, how we
- 7 look at the risk in the return. So, we've been talking
- 8 about capital a lot, but the capital has a return and it
- 9 has a risk profile. So, we'll talk a little bit about
- 10 the four or five things that we need to see in projects
- 11 to scale these sectors, and what risks we're willing to
- 12 take and not willing to take, at least at this point.
- 13 And that helps frame some of the aspects when we say
- 14 it's kind of a bottleneck. You'll be able to frame that
- 15 because it's just a risk that we can't take for the
- 16 return that we're getting.
- 17 Happy to be here, thank you.
- 18 MS. WEBSTER-HAWKINS: Good afternoon. I'm Renee
- 19 Webster-Hawkins. I'm the Executive Director of the
- 20 California Pollution Control Financing Authority. Our
- 21 Chair is the State Treasurer.
- We run a number of financing programs which
- 23 either directly or indirectly assist in the area of
- 24 renewable fuels.
- 25 CPCFA was founded in 1972, primarily to issue

- 1 tax exempt bonds for pollution control projects.
- 2 Mainly focused on solid waste management and wastewater
- 3 solutions.
- 4 And, obviously, our portfolio and the projects
- 5 in our portfolio has evolved as both the technologies
- 6 have evolved, as well as the environmental policies.
- 7 Landfill diversion requirements in the 90s certainly
- 8 drove our volume robustly.
- 9 Interestingly enough, in the 2000s -- I was
- 10 reminded of an earlier discussion about public
- 11 perception around some of the policies. We had a number
- 12 of projects come forward involving dairies, primarily
- 13 for groundwater protection, to install liners and the
- 14 like. But there was quite a concern from the public
- 15 that the projects were actually enabling the increase in
- 16 the size of the head and the herds at the dairies. So,
- 17 it's, you know, the public perception is always there
- 18 with these kinds of projects.
- 19 But most excitingly, especially in the last ten
- 20 years, our projects really have evolved to include or be
- 21 primarily focused on sorting or converting either solid
- 22 waste to energy or organic waste to energy.
- We've had a number of projects, including CR&R,
- 24 which you heard from earlier. Anaerobic digesters co-
- 25 located at material resource and recycling facilities,

- 1 MRRFs, primarily where the CNG provides fuel for their
- 2 collection fleet, and amply so. That's been a really
- 3 successful business model.
- 4 There's been some other projects which we've co-
- 5 participated in, along with grants from the Energy
- 6 Commission, and CalRecycle.
- 7 Notably, too, you know, just in the area of
- 8 methane emission reductions, we just approved a project
- 9 that is about methane abatement. And Cal AG is a
- 10 facility that's going to break ground up in Willows, in
- 11 August, and it's going to convert rice straw into medium
- 12 density fiberboard. And it's a prototype here in the
- 13 U.S. and their data suggests that they're going to avert
- 14 57,000 tons of methane a year because they will be
- 15 removing the rice straw from the fields prior to the
- 16 decomposition process, which produces the methane.
- So, interesting sort of side note in terms of
- 18 methane emissions reduction.
- 19 We also run a couple of other programs, some
- 20 other credit enhancement programs which we can discuss,
- 21 but that also provide backstop to traditional lenders
- 22 investing in some of these projects.
- MR. KATO: Thank you. So, with that I think we
- 24 can begin entertaining some of those questions. And so,
- 25 we'll go with John and then we'll go down the line here

- 1 and ask the same question. Kind of what is your view of
- 2 the potential for growth and, really, appetite and
- 3 opportunity for private investment in what we've
- 4 discussed today. And especially the submarket sectors
- 5 for either power generation or transportation?
- 6 MR. DANNAN: So, great, thank you. Well, I
- 7 think the quick answer, the potential for growth an
- 8 appetite for private investment I think is sizeable.
- 9 You know, going all the way back to I think it was the
- 10 first session, with CalRecycle. You know, they sort of
- 11 talked about the organic waste diversion rules and
- 12 that's going to drive about 20 million tons of organic
- 13 product. I mean, you know, it's not all going to be
- 14 capable for digesters, but that's 20 100,000-ton
- 15 digesters. That's huge. That's a lot of private
- 16 investment.
- 17 You know, you could be anywhere from sort of
- 18 just for that, like half a billion to a billion dollars.
- 19 And, you know, you add in the dairy vertical,
- 20 you add in sort of the wood waste and the other sort of
- 21 verticals that are in this industry and we think over
- 22 the next decade there's probably multi-billion dollar
- 23 investment. So, growth absolutely there.
- In terms of appetite, you know, our company has
- 25 focused on, really, within our waste to value business,

- 1 organic waste management and building the infrastructure
- 2 for that. And so, we're getting organized around states
- 3 where there are organic waste diversion rules. Where
- 4 there are, you know, good pricing programs. Such as
- 5 biomass. You know, you sort of bring these things
- 6 together and suddenly you have one thing that will drive
- 7 a long term feedstock contract from a reputable party
- 8 such as, you know, Republic Waste, or Ecology, or
- 9 another large waste management company.
- 10 The other side is providing our quaranteed off
- 11 take and suddenly your business model starts to take
- 12 shape from a contractual perspective.
- 13 And now what you really need to do is fix the
- 14 middle, which is the developers and operators and
- 15 bringing the projects to bear.
- 16 And so, I think all of the key pieces that make
- 17 -- you know, for the growth of the industry are here.
- 18 And I could go into the sub-verticals, but I'll pause.
- MR. KATO: Thank you. Ben.
- 20 MR. VITALI: Yeah, so we haven't invested yet in
- 21 California. We have several other projects in other
- 22 states including projects that inject into the pipeline
- 23 to send biogas here for LCFS. So, you might want to cut
- 24 my mic off. But I wanted to let you know that and
- 25 disclose that.

- 1 We have been actively looking at projects here
- 2 and we have development funding, a sleeve in our fund
- 3 that some of the grant funding has kind of acted like
- 4 development funding, so it's kind of early stage, high
- 5 risk funding. And so, we're providing some of that
- 6 funding because our product development partners need
- 7 that support, both technical support as well as the
- 8 funding, itself.
- 9 And, you know, from the market perspective it's
- 10 certainly -- you know, we come at it as the same way
- 11 that John, and Generate do, that we're solving multiple
- 12 problems. But we're solving the waste problem first.
- 13 And we happen to get paid by generating the energy or,
- 14 you know, renewable gas.
- So, in that regard, a couple of the panelists
- 16 earlier said, well, we're not going to be thinking about
- 17 biogas in a hundred years. Well, I think we will be
- 18 because we're going to have people, and we're going to
- 19 have animals, and we're probably going to still be
- 20 eating meat and things like that a hundred years from.
- 21 So, we're still going to have these problems to solve.
- 22 So, the business model, though, is what requires
- 23 this steadfast hand. And that's where a lot of the
- 24 early projects that we've seen in California, in the
- 25 early days that CEC funded were for electricity

- 1 generation.
- When we talk about sustainability at our firm,
- 3 it starts with financial sustainability. Oh, yeah,
- 4 great, we have positive environmental outcomes that we
- 5 measure, and monitor, and report to our investors. But
- 6 at the end of the day it's financial sustainability,
- 7 first. And so, those aspects have to be built into the
- 8 project at the very beginning.
- 9 And so, one of the issues that we have when we
- 10 look at, like just focusing on one element of the
- 11 business model, to kind of spur this market forward is
- 12 really around the RNG pricing. You've heard it easily
- 13 20 times today. We can get around that a little bit,
- 14 but the way we get around that is we have other revenue
- 15 sources, like tip fees, in the right -- for us, in the
- 16 right proportion, and we can contract some of that risk
- 17 with a fixed price or a fixed and floating price. So,
- 18 that doesn't change.
- 19 Just in the past week, on the LCFS credit
- 20 pricing, the 30 percent swing, right. So, that's highly
- 21 volatile. And so, a floor would be -- you know, if we
- 22 had a floor at the right level, we'd probably do every
- 23 project we saw, if the project had the feedstock.
- 24 Right? So, in this case you heard from a number of
- 25 panelists in various panelists if you have the

- 1 feedstock, and you have a long term component of that
- 2 feedstock at least as a minimum, and the right contract
- 3 structures on the revenue then, great, you can look at
- 4 the op. ex.
- 5 And so, then the third thing is that op. ex.
- 6 What does it cost to operate the facility? What is the
- 7 energy draw for this gas conditioning equipment, and the
- 8 other pumps and motors, and everything you have to have
- 9 to run one of these facilities? It's not insignificant.
- 10 So, shaving that by putting CHP on site. So, we
- 11 have these complex projects that we're bringing in to,
- 12 you know, all these different dimensions that you're
- 13 used to, but it's done at this relatively small scale.
- 14 And I think that that complexity is one of the things
- 15 that's inhibited growth as well.
- 16 So, the complexity and dimensions of these
- 17 projects are clear. The developers are still learning.
- 18 And I think those aspects are present here in
- 19 California, in order to kind of really enable the market
- 20 growth, from our perspective.
- 21 MR. RECHTSCHAFFEN: Can I maybe jump ahead, but
- 22 just ask you, as things are evolving are we at the point
- 23 where you're seeing things -- they're still complex, but
- 24 are they getting less risky? Is it we've now moved far
- 25 enough so that you can understand how these projects

- 1 work, the results, the revenue stream, and you're
- 2 starting to see less risk, or are you still looking and
- 3 we have to climb a bigger hill and more risk before you
- 4 feel more comfortable.
- 5 Apart from a price floor, which you said would
- 6 make you invest in every project you saw.
- 7 MR. VITALI: If you had the feedstock, yeah.
- 8 MR. RECHTSCHAFFEN: If you had the feedstock.
- 9 And I can ask both of you guys for that. Just where, in
- 10 terms of the movement over the past five to ten years in
- 11 where you're going do you see us --
- MR. DANNAN: This gets into a standardization.
- 13 I'm going to dive into a bit more detail and distinguish
- 14 between different feedstocks and types of projects.
- So, you know, and I'm going to say something
- 16 that may be a little contrarian, as it relates to the
- 17 dairy projects. But let's start with food waste.
- 18 I agree with everything Ben said. You know, we
- 19 typically, when we're looking at projects, we're looking
- 20 at sort of the tip fees, too. And our projects are
- 21 typically two-thirds of the RIN. You know, anywhere
- 22 form half to two-thirds. So, we're looking for the
- 23 project to essentially break even on a tip fee basis.
- 24 And then, sort of the power off take is really,
- 25 or the gas off take is really what's going to make the

- 1 returns palatable.
- 2 And so, you know, for us, we -- Generate Capital
- 3 has not invested in an RNG project, yet, on the biogas
- 4 side. Both of our digesters are the power. And that's
- 5 because we're a private company, we have a 20-year time
- 6 horizon. And, obviously, 20-year contracts or even 10-
- 7 year contracts have not existed for the RINs or LCFS.
- 8 And so that mechanism that CARB is working on
- 9 would truly be a game changer. And, you know, outside
- 10 of that we need to be able to get those contracts.
- 11 And so, you know, CalRecycle and what they're
- 12 working on with organic waste diversion is going to help
- 13 that happen. But you definitely need both of those
- 14 pieces, you know, for the project to make sense. The
- 15 technology in the middle is very proven.
- We're frankly worried when we see someone trying
- 17 to tinker with the process of anaerobic digester. It's
- 18 old, it's proven, it works.
- 19 You know, and there's plenty of talent in the
- 20 industry and you've heard a lot from it today. It does
- 21 need a bit of organizing. I think that's one of our
- 22 roles, as capital providers, is to try and organize the
- 23 industry better and build those operating companies and
- 24 development companies that really have the skills to
- 25 repeatedly design projects with more and more

- 1 standardization, and drive the costs down, and operate
- 2 them to a high level of credibility. That's food waste.
- 3 On the dairy side, it's absolutely there. You
- 4 don't get paid for, you know, manure generally in dairy
- 5 projects, but you don't need a pre-packaging facility.
- 6 If we're talking about covered lagoons, it's like \$4 to
- 7 \$5 million for a megawatt. It's much cheaper. I can be
- 8 really standardized.
- 9 There are developers out there building
- 10 standardized projects right now, and they can be
- 11 deployed today, rapidly. You know, I think there's a
- 12 big opportunity there. And this is with biomass, this
- 13 is not for RNG. And so, this is where I'm going to be a
- 14 bit contrarian.
- I don't really think that the RNG side makes as
- 16 much sense on the dairy as the power side today, even
- 17 absent the potential contracts. Just because of the
- 18 equipment you need and the very expensive sort of
- 19 interconnects that you're going to have to do, you need
- 20 a much bigger scale.
- 21 And so, if you look at the 1,300, 1,250,
- 22 whatever it is, dairies, you know, maybe 500 of them
- 23 meet the criteria for scale, and infrastructure and
- 24 operations that would be good enough for us to put a
- 25 power project on.

- 1 I'm quessing less than 100, maybe even 50 would
- 2 meet that same criteria individually, to put a gas
- 3 project on.
- 4 And then you go to clusters, and that's kind of
- 5 difficult. Because if I sit back and I say do I want to
- 6 build a food waste project, with Republic Service giving
- 7 me my waste, or do I want to build a project with 20
- 8 farms, or 10 farms as my feedstock providers giving me
- 9 my waste? I'm going to go to the food waste every time,
- 10 just from a management of counter parties, risk of
- 11 counter parties, complexity of operation perspective.
- 12 That was sort of my contrarian comment, so I'll
- 13 hold it there.
- 14 CHAIR WEISENMILLER: No, that's good. I think
- 15 at this point we're trying to move the needle some. So,
- 16 instead of saying we have to solve everyone's problem
- 17 across the board, if we can at least identify some
- 18 areas, some sub-markets, some technology where we can
- 19 actually make something happen, that would be a good
- 20 step.
- MR. DANNAN: Okay.
- 22 CHAIR WEISENMILLER: You know, again. And at
- 23 the same time, the more you can help us on, well, what's
- 24 -- you know, I remember one of his ex-colleagues, Mark
- 25 Faron (phonetic) had made the point of -- something that

- 1 was pending before the PUC and he was saying, well, wait
- 2 a minute, we're the dumb money in the deal of just, you
- 3 know, there was a variety of -- you know, it was like
- 4 why is no venture capital going into this thing and
- 5 somehow it's us? And, ultimately, Mark convinced them
- 6 not to do that.
- 7 So, again, I think we're trying to get some
- 8 solid business that we can focus on and get something
- 9 done. Realizing it may not solve all the issues, but I
- 10 think if we could get some progress on some of these,
- 11 get some models of what can really be financeable or
- 12 standardized, then over time you can expand that.
- MR. VITALI: Yeah, I think if you look at the
- 14 number of projects that each developer that spoke today
- 15 has completed that answers your question where we're at
- 16 in that growth curve. We're still early, but it's not
- 17 too early.
- 18 And we have invested in a dairy-based project
- 19 that co-digests. And to co-digest, I think there's one
- 20 dairy project here that I know of, in California that
- 21 digest material, along with manure.
- Why that's so important is because from a
- 23 biological stand point in a digester, you know, you have
- 24 this buffering capacity. So, if you use a lot of
- 25 biosolids or you use a lot of manure, and you bring out

- 1 variable feedstock, and industrial or commercial food
- 2 waste on top of that, it naturally acts as a buffer to
- 3 take that less consistent input.
- 4 And so that's an element that one of the reasons
- 5 why it's hard to do dairy, only, as you've heard from
- 6 some of the folks here.
- 7 You know, another thing that we've had, just on
- 8 the in-state versus out-of-state projects, and kind of
- 9 where we're at, but kind of another key element, is
- 10 really on the -- you know, there are elements that are
- 11 necessary and sufficient in these projects. And so,
- 12 that pricing around the gas is necessary and it's got to
- 13 be at a sufficient level.
- 14 An aspect that is important, but maybe not --
- 15 it's necessary to have clear cost going on, for if
- 16 you're going to interconnect into the pipeline. And so,
- 17 the sufficiency is what is that cost?
- 18 So, I think Point Loma, I think was \$12 million
- 19 or something for the interconnect into the pipeline,
- 20 something like that. I've heard different numbers for
- 21 different projects that were talked about today. We've
- 22 seen probably 150 different projects at our firm.
- 23 A good benchmark, one of our projects for
- 24 interconnect, the tap and everything associated with it
- 25 into an interstate pipeline is like \$1.2 million. So,

1 if you want a bogey to shoot for, there's one. So, it's

- 2 outside of California, yeah.
- 3 So, but the gas conditioning we're using is of
- 4 high quality, so kind of the same systems that you'd be
- 5 seeing here, like on the CR&R project, for example,
- 6 something like that.
- 7 But I would focus in on those necessary and
- 8 sufficient aspects for those projects. And for us,
- 9 permitting co-digestion is key.
- 10 You know, on the op. ex. side we've got to deal
- 11 with the effluent. So, when you're in an urban setting,
- 12 it's very difficult for the effluent management. And if
- 13 you're in rural setting, on a farm, then it's a very,
- 14 very different issue. You have these large lagoons and
- 15 storage, and seasonality of the land application, and
- 16 those kinds of things. So, siting is a big issue if
- 17 you're trying to co-digest. Siting areas where you can
- 18 manage the effluent, as well as manage the
- 19 transportation cost.
- 20 So, you know, we'd love to see our first
- 21 investment here in California. Hopefully, it will be
- 22 before long.
- MR. KATO: And then, Renee, if you want to wrap
- 24 up, please, the first question on the potential from
- 25 your agency to --

1 MS. WEBSTER-HAWKINS: Sure. You know, obviously

- 2 there's great potential for growth. But the appetite in
- 3 the lending sector I would say is tentative. You know,
- 4 different from John and Ben, lenders are much more
- 5 conservative and base their underwriting decisions on
- 6 data which, quite frankly, my conversations with many of
- 7 our lenders, both in our loss reserve and bond programs,
- 8 does not exist currently in the State of California for
- 9 projects in California, given the economics and the
- 10 market drivers.
- 11 You know, there's more appetite for the kinds of
- 12 projects where either there's multiple outputs from the
- 13 project, from projects like CR&R, where you have the
- 14 project sponsor is also the facility owner, with a long
- 15 track record, and their own equity in the larger
- 16 project.
- 17 Lenders are quite wary of sort of the business
- 18 model that seems to be, at least in these early days,
- 19 where there's a project proponent coming in, proposing
- 20 to say, lease the use of a dairy from a farmer, and have
- 21 the farmer -- you know, it would really be a third-party
- 22 operator as the energy operator.
- 23 Lenders want the property owner to have their
- 24 stake in the deal.
- 25 So, there's just a number of factors. And,

- 1 unfortunately, for a number of lenders located in the
- 2 State of California, that are sort of what I view as the
- 3 early adopters and have stuck their toe in the water in
- 4 a couple of these projects, if they've lost they're
- 5 actually using the words "never again". So, it's quite
- 6 -- you know, we're at a place where all of these
- 7 projects, even if they've been able to attract or have
- 8 their own equity investment need access to conventional
- 9 lending for working capital or, perhaps for the
- 10 construction phase. And that's something that I think
- 11 that as the State of California, it's an appropriate
- 12 question to ask to what degree can we shore up some of
- 13 the reticence around the lending to serve as either a
- 14 gap financing, or backstop for traditional lending.
- MR. VIALI: Yeah, just to comment on that, you
- 16 know, we have experience adding debt to our facilities,
- 17 both construction debt, as well as term debt. And we've
- 18 been able to perform syndicates with lenders, including
- 19 regional banks. And, you know, sometimes there have
- 20 been -- you know, there have been some equipment
- 21 financing options. I know some projects were financed
- 22 on the debt side with Caterpillar Finance, for example.
- 23 But there is an education process.
- So, I would say we're very early in that
- 25 process. And I think what we try to do is make sure

- 1 that there are long term, secure feedstock sources that
- 2 can be underwritten, that there are contracted revenues
- 3 to that serve as coverage ratio. And, for example,
- 4 that's why we had to fix part of the gas pricing and had
- 5 a tip fee. We had a ten-year agreements on feedstock,
- 6 which is pretty unique. But we got lending for
- 7 construction based on those two components that were
- 8 fixed, set pricing. And we didn't get it on any value
- 9 for, and really didn't want to, for the RINs and LCFS
- 10 that were floated. And we also hedged the gas, right.
- 11 So, we've got big enough projects where we can hedge the
- 12 brown gas, which is a little -- it gets you a little
- 13 bit. It doesn't get you a lot. But that's how we
- 14 structure some of the risks to try to get the lenders
- 15 interested.
- MR. DANNAN: And I think just on the lending,
- 17 just to round that off, where I see that going -- I was
- 18 a project finance banker, a lender for the last decade
- 19 or so, you know, prior to starting this job. You know,
- 20 the history of the industry, and not just in California,
- 21 there's been a high failure rate and it's mainly been AG
- 22 projects, and they've mainly been fairly small, and
- 23 they've mainly been funded by a lot of grants.
- So, there's been no room for the mainstream
- 25 financing market, anyway. And there's, you know, just

- 1 been a lot of free money, which has led to a higher
- 2 failure rate, you know, frankly.
- 3 What we'll see with the coming sort of food
- 4 waste, the diversion of food waste projects, they're
- 5 bigger. They cost \$25 million, they're not \$5 million.
- 6 They can't be grant funded. They need to be funded by,
- 7 you know, institutional type investors, such as Generate
- 8 or Equilibrium.
- And, you know, by virtue of us needing these
- 10 contracted feedstocks, and needing these contracted off
- 11 takes, they immediately -- these projects are going to
- 12 be much more palatable to lenders.
- 13 And then I think, you know, you can either do it
- 14 on a project-by-project basis, or we can follow sort of
- 15 the route that the landfill gas industry took which is,
- 16 you know, an investor will get a portfolio of projects
- 17 and then they'll be very attractive to lenders because
- 18 then you've got cross-collateralization. And that's --
- 19 you know, between all those things, I think the lending
- 20 environment will look much better very soon.
- 21 CHAIR WEISENMILLER: And my question's going to
- 22 Renee, and sort of two questions. One is it's always
- 23 attractive to try to figure out how to work with you
- 24 because, conceivably, we can leverage money. Instead of
- 25 here's a grant, you know, there's some potential of

- 1 getting leverage out of it. But then you're back to
- 2 what's the financial community appetite for that.
- 3 And, certainly, it gives us comfort to the
- 4 extent we have a more sophisticated due diligence that
- 5 we're going to do. And, you know, from the banks that
- 6 sort of another part of the attraction.
- 7 But you referred to work out. So, what's been
- 8 the experience? You know, your agency's been around
- 9 long enough you must have played in this arena some.
- 10 What's been the experience? What's been the issues?
- MS. WEBSTER-HAWKINS: Well, I think again the
- 12 stronger projects are those where, ironically, the main
- 13 point of the project is not to produce a renewable fuel,
- 14 but that it's an important, and maybe even necessary,
- 15 but important secondary goal of the business. And CR&R
- 16 is the classic example. And this is from a lender's
- 17 perspective because there's, you know, obviously the
- 18 assets from the borrower are present. The business
- 19 plan, it's a mature company.
- 20 From the lender's perspective, they always come
- 21 back to wanting the State to take the first loss on some
- 22 portion. And that is a reflection, and not eternally,
- 23 but certainly during this early growth period of this
- 24 industry, where the data is still coming into view, so
- 25 they can truly then have a stronger base upon which to

- 1 make shorter, long-term underwriting decisions.
- 2 You know, a very concrete piece is, you know, to
- 3 the extent that a proponent is phasing their financing
- 4 between construction and operation, there is a gap. The
- 5 USDA Loan guarantees that a lot of projects look to
- 6 don't start until the project is up and running to a
- 7 certain standard of performance.
- 8 And with these projects, with project delays and
- 9 perfecting the through put, whether it's securing the
- 10 feedstock or actually perfecting the machinery itself,
- 11 the construction phase is going beyond a lender's
- 12 comfort zone, as well as the length of time that the
- 13 USDA honors for these kind of take out financings.
- 14 So, you know, that could be -- I mean, it's a
- 15 piece. It's certainly not a great, big piece. But it's
- 16 a piece where I think as a State we could look at and
- 17 seeing if we could replicate some sort of loan guarantee
- 18 where the State would similarly have, whether it's a
- 19 guarantee -- it could actually be a guarantee, it could
- 20 be a loan participation, or something where the State
- 21 has a first loss position to help buffer the
- 22 uncertainty with the projects, at least from the
- 23 lender's perspective.
- MR. VITALI: And we would say that the USDA kind
- 25 of personal guarantees that are required on the back end

- 1 of that make it impractical in many cases, unless it's
- 2 an actual farm that's adding additional leverage already
- 3 on the farm. So, I mean, there are ways to combine
- 4 that.
- 5 We would bridge, we would just bridge it to
- 6 whatever the lender's requirements were, a commercial
- 7 operation or whatever. But that's another important
- 8 point with respect to if the State were to consider
- 9 something like a guarantee program, can't expect those
- 10 kind of personal guarantees and transaction costs for
- 11 that. They're just kind of too high. The cost would
- 12 just add too much to the debt cost.
- 13 COMMISSIONER SCOTT: I've got a question. We
- 14 talked a little bit on the two previous panels, on the
- 15 existing projects and what they needed, and lessons
- 16 learned, and challenges there. And then, also on the
- 17 emerging markets and emerging opportunities. And pretty
- 18 much from all of them we heard what they're looking for
- 19 is additional capital. And that the grant opportunities
- 20 that are here in the State are fantastic, but not enough
- 21 for what they need to get going.
- 22 And I feel like what I heard, maybe John, both
- 23 you and Ben say in your remarks, was that with all the
- 24 grants in the space it's kind of blocking out -- well,
- 25 maybe that's not quite how you said it. I have to look

- 1 back at my notes. But it's sort of I think you said,
- 2 oh, there's places where we might invest, but there's
- 3 grants going there anyway, so we don't need to put the
- 4 money in that space.
- 5 So I'm wondering is, is that because that the
- 6 industry's just not far enough along quite yet for you
- 7 to feel comfortable investing in California? Is it
- 8 because the projects, we do all of these through very
- 9 competitive grant solicitations. And so, it's the same
- 10 set of projects that you might consider funding that are
- 11 getting those grants, and so we're sort of cross-
- 12 competing, if that's the right word, with each other?
- 13 I'm just trying to reconcile a little bit the
- 14 information about everyone wanting more capital. And,
- 15 of course, everyone always wants more dollars. Versus,
- 16 you know, the grants here in the State potentially
- 17 blocking out private investment.
- MR. DANNAN: Well, that was my comment so I'll
- 19 take the first stab at it. I'll just wind it back a
- 20 bit. I mean, I was putting a bit of a historical
- 21 context there, so that's not necessarily today, but the
- 22 history of the biogas industry. And it was in the
- 23 context of debt providers.
- So, a lot of projects were built with a lot of
- 25 money from, we can call it USDA, but the stimulus in the

1 late 2000s and early, you know, 2010s. And so, that was

- 2 the context of that.
- I think one thing I was about to follow on from
- 4 the last two comments was the staging, the lifecycle of
- 5 an investment is very important. So, Generate Capital
- 6 comes in when a project is construction ready. So, that
- 7 means it's been through the development cycle and the
- 8 grants will have been awarded. Typically, well, some of
- 9 them will have been awarded during the development
- 10 cycle, some come later. And so, we'll come in at that
- 11 stage.
- 12 And, you know, one of the important things about
- 13 what the grants are doing is it helps the developers get
- 14 a project finished that has been difficult in other
- 15 states, and in other parts of the industry.
- So, you know, they're not crowding us out. You
- 17 know, I think we generally like the grants there. But I
- 18 think my point was just a portion of sometimes there is
- 19 such a thing as too much money. And I'm coming at this
- 20 purely from the AD or composting industry where, you
- 21 know, they're proven technologies to generate capital.
- 22 To take a step back, we're not going to invest in
- 23 technologies that are not commercially proven. That's
- 24 venture capital. That's a different set of investors,
- 25 different risk profile.

- 1 And so, you know, most of the previous panel was
- 2 really what I would sort of term venture. And so, my
- 3 comments have been not really related to that panel, if
- 4 that helps clarify.
- 5 COMMISSIONER SCOTT: Got it. That's helpful,
- 6 thanks.
- 7 MR. VITALI: Yeah, on that, we're a little
- 8 different. We have this project development sleeve of
- 9 funding that we can provide, and we'd be happy to match,
- 10 you know, grant funding on that.
- 11 We've looked at two projects that were CEC grant
- 12 recipients and, you know, I think teams can never
- 13 underestimate the complexity and the twists and turns
- 14 during the development process. And the length of time.
- 15 Right, so the time kills. The project developers don't
- 16 have the runway in capital, working capital to spend
- 17 another year, or two, or three, or four working on it.
- 18 Right? We have a very narrow two and a half to three
- 19 year investment period. We need to be in and
- 20 developed, and funded, and out, right? And a
- 21 commercially operating and yielding asset in a very
- 22 short period of time compared to how long -- we've
- 23 funded projects that have been in development for ten
- 24 years to get a permit. Ten years. Right, we're closing
- 25 on it, we're signing the deal tomorrow, or Thursday.

- 1 And so, there's a lot of just effort, and twists
- 2 and turns, and starts and restarts. And so, being clear
- 3 on that stage gate process, we are very clear on that
- 4 stage. We're almost stingy with that sleeve of money,
- 5 but we can match that and would be happy to find an
- 6 innovative way to think about that.
- 7 But it's really in that early stage that has
- 8 been, I think, a challenge in the past for some projects
- 9 that have had fits and starts.
- 10 And then I guess the guestion is how can we
- 11 collectively finance projects that are in replication
- 12 mode, so the second, and third, and fourth. Because
- 13 you're capturing the cycles of learning there in the
- 14 development teams and the technology providers.
- 15 Like you're seeing at CR&R, they're on their
- 16 first project, right? Cal Bio, they're working on their
- 17 second project, really on site there in Kerns. So,
- 18 you're starting to see those -- you probably need three
- 19 or four projects to capture those cycles of learning.
- 20 And we don't have any cost curve improvements,
- 21 really. You know, we like solar, right? So, it's this
- 22 steady state of cost unless the construction costs are
- 23 going up, maybe. So that's, I think another different
- 24 element in our types of projects that we're looking at.
- MR. RECHTSCHAFFEN: I don't know if you were

1 here for the morning panel. Professor Jaffe said in the

- 2 oil and gas sector, investors typically have been
- 3 looking for rates of return of 18 percent. I don't know
- 4 historically, or if that applies currently.
- 5 MR. VITALI: Yeah.
- 6 MR. RECHTSCHAFFEN: And she said in this space
- 7 it's we're really thinking of more like 12 percent.
- 8 It's probably very hard to generalize, but does that
- 9 ring true with your companies, or the investors who you
- 10 guys are attracting?
- MR. VITALI: We need to see a high rate of
- 12 return. 12 percent at a blended rate might work, if
- 13 you're talking about the full capital stack. But we're
- 14 looking at project level equity returns, which are below
- 15 private equity returns, right, but more than
- 16 infrastructure, like large scale infrastructure. It's
- 17 more an opportunistic or value add kind of project
- 18 return.
- 19 It's very similar to real estate. So, you have
- 20 core real estate that can be in the low single -- or
- 21 high single digits, but you have value added real estate
- 22 that you're in the teens because you're taking
- 23 construction risk, you're taking development risk. And
- 24 so, it just depends on that risk profile that you're
- 25 taking.

- I think, you know, we're looking at not just
- 2 digesters and energy projects. We're looking at water
- 3 and water reuse, and fit-for-purpose water. And, you
- 4 know, composting and biosolids processing. We're
- 5 looking at a wide variety of investments that we have in
- 6 the fund. But these projects, you know, have a risk
- 7 profile that you need those returns.
- 8 CHAIR WEISENMILLER: Yeah, I was going to say my
- 9 experience from, you know, many years of project finance
- 10 was that basically there's sort of the risk required --
- 11 you know, if someone's in the development phase, there's
- 12 one. The construction phase and then operating. There
- 13 are different phases on the required returns as you go
- 14 through it.
- 15 I think this is probably a good time to thank
- 16 everyone for their participation at this stage.
- 17 Certainly encourage you, you know, in writing to sort of
- 18 give us additional ideas.
- 19 Again, I think what we're trying to do is
- 20 particularly identify the best sectors, the best
- 21 markets, the best technologies that we can move along.
- 22 Some of the others, frankly, might need more research or
- 23 a variety of different things.
- 24 And, certainly, at the same time we've heard the
- 25 story that at least in terms of from a policy

- 1 perspective it's important to figure out what we're
- 2 doing with landfills, it's important what we're doing
- 3 with dairies. And they may be the -- anyway, some of
- 4 this may be easier, some of it may be harder. But it
- 5 would be at least good to get something done, even if
- 6 we're just picking up the easiest ones, initially, to
- 7 try to grow the industry.
- 8 MR. DANNAN: Can I throw one more thing out?
- 9 CHAIR WEISENMILLER: Sure.
- 10 MR. DANNAN: It's really for the CFA folks, and
- 11 they're sort of not here. But Ben touched on it and
- 12 we've been talking about power and energy a lot. With
- 13 digesters, you have the effluent, the digestate. And
- 14 stepping away from California, the broad industry, the
- 15 single, number one reason for projects failing is
- 16 digestate management, and not managing the costs, and
- 17 not contracting it, and not doing it properly.
- 18 On agricultural dairy digesters they can use it
- 19 right there. On the food waste digesters, which is
- 20 where the growth trajectory will be in California, and
- 21 where the opportunity is, you know, digestate management
- 22 will be the single largest line item cost for a digester
- 23 project.
- So, if there's a way to incentivize the use of
- 25 that digestate to be used in agricultural, or in some

- 1 other way, not even as a revenue, but just as a zero
- 2 cost proposition, that would be a major catalyst for the
- 3 industry.
- 4 MR. RECHTSCHAFFEN: Not just because -- Ben, did
- 5 you -- I was going to change the subject.
- 6 MR. VITALI: Just one other thing to leave you
- 7 with. So, we talked about the pricing around the LCFS,
- 8 and the RINs, and the voluntarily managing that with a
- 9 floor is very important. But also on the demand side
- 10 for the gas because we see that demand slowing or
- 11 filling up the current demand need that was talked a
- 12 little bit about earlier. And so, finding other
- 13 pathways to use that renewable gas that gets us
- 14 something that's fixed price, with an escalator that
- 15 gets the returns that we're looking for. Right, it
- 16 doesn't need to be at today's value for that renewable
- 17 gas. It needs to be, but reasonable, if it's going to
- 18 be fixed for 20 years. And so, I would try and find
- 19 ways, other pathways for that, whether it's a hydrogen
- 20 pathway or whether it's a shorter term, you know, for
- 21 other refineries using the gas, for lowering the carbon
- 22 intensity of drop in fuels or something.
- 23 So, looking at the demand side of it is
- 24 important right now.
- MR. RECHTSCHAFFEN: I was just going to

- 1 encourage you, to the extent you can, to participate at
- 2 the PUC in the process we're undertaking to develop the
- 3 five dairy biomethane pipeline infrastructure projects.
- 4 And part of what we're trying to figure out is what
- 5 lessons we learn from the first five, and then what's a
- 6 sustainable model for replicating those projects and
- 7 having many more of them.
- 8 And as the Chair said, we're not going to be
- 9 able to rely on taxpayer money, even ratepayer money
- 10 going forward. We have to find more sustainable
- 11 mechanisms. And it would be very helpful to have the
- 12 expertise of the investment market in some of those
- 13 proceedings.
- So, if you can keep an eye on that and
- 15 participate as appropriate, that would be great.
- 16 CHAIR WEISENMILLER: Thanks for your help today.
- MS. RAITT: So, the next panel is a discussion
- 18 on Demand Vehicle Fleets and Other Factors.
- 19 CHAIR WEISENMILLER: Yeah.
- 20 MR. OLSON: If we could have our panel members
- 21 join us at the table?
- Okay, this is our last panel of the day and
- 23 we're going to cover Demand Vehicle Fleets and Other
- 24 Factors. I'd like to introduce the speakers.
- 25 Cliff Gladstein, of Gladstein, Neandross and

- 1 Associates, right next to me, to my right. To his
- 2 right, Jose Castaneda of Cummins-Westport. And then,
- 3 Sam McLaughlin from Volvo, North America. And Dean
- 4 Saito of South Coast Air Quality Management District.
- 5 So, we distributed -- gentlemen, if you could
- 6 introduce yourselves and a short, real short kind of
- 7 description of what you're doing, the kind of projects
- 8 or your activities in this area.
- 9 And then we'll go through the -- we have a
- 10 series of questions, but I think given the time, maybe
- 11 concentrate on the first two related to fleets, and
- 12 maybe the third on demand, if we have the time.
- So, let's start with Cliff Gladstein.
- MR. GLADSTEIN: Does it have to be short?
- MR. OLSON: Yes.
- MR. GLADSTEIN: My name is Cliff Gladstein. I'm
- 17 the President and Founder of Gladstein, Neandross and
- 18 Associates. We're primarily an alternative fuel vehicle
- 19 consultancy. We've been in business for over 23 years.
- 20 We've been at the forefront of the effort to replace
- 21 diesel in the heavy duty sector with cleaner,
- 22 domestically produced alternative fuels.
- 23 We have been developing clean fuel deployment
- 24 projects since our inception in 1994. We've probably
- 25 done as many, if not more, projects than most of the

- 1 people sitting in this room, and in tandem with most of
- 2 the people sitting in this room.
- 3 We've built over 100 alternative fueling
- 4 stations, deployed over 3,000 heavy duty vehicles,
- 5 written grant applications, successful grand
- 6 applications for \$335 million to support the programs
- 7 and the clients that we work for. Probably totaling
- 8 about \$2 billion in public and private investment.
- 9 Our clients are just a cross-section of private
- 10 and public fleets across the nation, Waste Management,
- 11 Wal-Mart. Harris Ranch was one of our very first
- 12 projects down in the Central Valley. UPS, et cetera, et
- 13 cetera, et cetera.
- 14 And in recent years we have gotten into the RNG
- 15 space, as well. Over the last year I've been working
- 16 with wastewater treatment facilities, landfill
- 17 operators, food processors, dairy project developers.
- 18 I'm probably missing some. To help them assess the
- 19 opportunities for them to convert their organic
- 20 feedstock into revenue streams.
- 21 Primarily on the assessment and identification
- 22 of off takers. Since our space is the heavy duty
- 23 natural gas vehicle space.
- MR. OLSON: Jose.
- 25 MR. CASTANEDA: Joe Castaneda, with Cummins-

- 1 Westport. For those who don't know, Cummins-Westport is
- 2 a joint venture between Cummins, Inc. and Westport
- 3 Innovations.
- 4 Together, as a joint venture, we manufacture the
- 5 natural gas engines, which are commonly referred to as
- 6 near zero engines that have been mentioned today, in
- 7 three different modes.
- 8 So, we have a long history, about 20 years
- 9 running as a joint venture, manufacturing those engines.
- 10 Cummins, Inc. is a company that also manufactures diesel
- 11 engines for several applications and many ranges. So,
- 12 we're certainly excited about the potential for the
- 13 market to -- I'm responsible, specifically, for the
- 14 California market and natural gas development, so I
- 15 participate on a few different partnership and
- 16 coalitions. But Cummins is not interested and not
- 17 interested about California as a market, about cleaning
- 18 the air of natural gas that my focus is almost
- 19 exclusively on the California market.
- MR. OLSON: Okay, Sam McLaughlin.
- 21 MR. MCLAUGHLIN: Yes, it is now, thanks. Work
- 22 for Volvo Group, North America, out of their research
- 23 technology office.
- Of course, Volvo here in the U.S. makes heavy
- 25 duty engines, transmissions, axels for heavy duty Class

- 1 8 trucks for Mack and Volvo brand, Preedlow bus, Nova
- 2 bus, and Volvo construction equipment.
- 3 Thank all of you for the opportunity here to
- 4 talk about DME, dimethyl ether-fueled vehicles today.
- 5 A little bit of background there. Volvo, for
- 6 probably a ten-year period, has worked with dimethyl
- 7 ether. We've produced about 17 trucks over a ten-year
- 8 period, and projects in Sweden, Texas the latest one,
- 9 Department of Sanitation for New York City was the
- 10 latest Mack Truck project.
- 11 And I think what I'd like to show today is how
- 12 DME can directly support the SB 1383 goals by reducing
- 13 risk of methane emissions and eliminating black carbon,
- 14 because of its engine process.
- So, yeah, DME is a simple molecule, C2H6O. It
- 16 burns sootless due to the lack of carbon bond. It's
- 17 nontoxic. It's not a greenhouse gas. It also
- 18 represents a 90-percent reduction in wheel-to-wheel
- 19 carbon when it's made from a bioDME process.
- 20 It also represents a 9 percent reduction in
- 21 carbon from in-cylinder combustion, when compared to
- 22 diesel fuel.
- It's got a high Cetane number which makes it
- 24 excellent for the compression ignition engine, which
- 25 runs at -- it allows a higher thermal efficiency than a

- 1 spark ignition.
- 2 95 percent of the parts of our DME engines are
- 3 common with our diesel engine today, and the ability to
- 4 burn sootless eliminates the diesel particulate filter
- 5 from the after-treatment system.
- 6 So, in the vehicle, unlike most alternative
- 7 fuels today, there really is no lack of power or torque
- 8 in performance of the vehicle. It has very good power
- 9 density. And a DME vehicle is also capable of similar
- 10 or equivalent fuel mileage efficiency, and mileage range
- 11 for the truck.
- 12 So, that's some background and I'll come back
- 13 around.
- MR. OLSON: Okay, and Dean, please introduce
- 15 yourself.
- 16 MR. SAITO: Good afternoon. My name is Dean
- 17 Saito and I manage the On-road Strategies Unit in the
- 18 South Coast Air Quality Management District.
- 19 A main driver in the South Coast for the use of
- 20 renewable natural gas is the need to achieve a 45-
- 21 percent reduction in NOx by 2023 and a 55-percent
- 22 reduction in 2032.
- 23 Because 80 percent of our inventory is
- 24 attributed to mobile source, we recognize that it's
- 25 going to take -- it's going to require the turnover of

- 1 the legacy fleet and implementation of zero and near
- 2 zero emissions.
- 3 And because of that, we've identified incentive
- 4 pot of money that's going to be needed to turn over the
- 5 legacy fleet, at being close to \$1 billion a year.
- 6 And we recognize that we have to consider all
- 7 funding pots in order to assess this \$1 billion,
- 8 including the GGRF funds.
- 9 So, through the combination of renewable natural
- 10 gas, along with low NOx engines, we see that as a
- 11 pathway to getting to near zero and zero emission across
- 12 the board for many of the locations that we've already
- 13 established fleet rules for, that mandate alternative
- 14 fuels.
- We adopted fleet rules back in 2000 and 2001,
- 16 which mandated alternative fuels for several vocations,
- 17 including refuse trucks, street sweepers, transit buses,
- 18 and we've been implementing those rules since 2000,
- 19 2001. Thank you.
- 20 CHAIR WEISENMILLER: So, just generally, just to
- 21 follow up with you for just a second. So, looking at
- 22 the air pollution requirements, you know, the SIP, et
- 23 cetera, how much money do you need to convert the
- 24 existing fleet?
- MR. SAITO: Our best estimate of turning over

- 1 the legacy fleet for heavy duty, we need approximately
- 2 \$1 billion a year?
- 3 CHAIR WEISENMILLER: For one year, or ten years
- 4 or --
- 5 MR. SAITO: For one year. So, for 14 years,
- 6 we're talking \$14 billion.
- 7 CHAIR WEISENMILLER: Okay, so \$14 billion?
- 8 MR. SAITO: Yes.
- 9 CHAIR WEISENMILLER: Okay.
- 10 MR. OLSON: Okay, we'd like to go to the first
- 11 question and that, I'll just read it. What is needed to
- 12 increase the number of vehicle product offerings and
- 13 vehicle volume sales to achieve the SB 1383 goals?
- 14 And let's go down the line, again, starting with
- 15 Cliff, you first. And then, brief comments on that
- 16 question.
- MR. GLADSTEIN: We gave some thought to this in
- 18 preparation for this hearing and, of course, prepared
- 19 remarks and was not prepared to speak extemporaneously.
- 20 But I will try and endeavor to do so, anyway.
- I think the key -- many of the issues have been
- 22 brought up already today, and I don't want to sound
- 23 terribly redundant as far as the markets are concerned.
- 24 But I guess the one perspective that I can give
- 25 you is that our clients, the fleets that we work with,

- 1 they hate uncertainty. And there is a certain amount of
- 2 uncertainty that's created by what I would characterize
- 3 as a -- and I hate to use this term, but I'll do it
- 4 anyway, even though it might not be very politic. And
- 5 that's a schizophrenic attitude towards natural gas
- 6 vehicles by the State of California.
- 7 There is an inconsistency that is reflected in
- 8 supportive statements, but not supportive deeds. The
- 9 resources that are allocated to support the kinds of
- 10 displacement and kinds of market penetration that we
- 11 need, particularly, I mean you've heard over and over
- 12 again today, the market has got to grow. The market for
- 13 natural gas vehicles, so that we could direct the RNG to
- 14 those vehicles has got to grow so that we can generate
- 15 the revenue necessary to support, financially, these RNG
- 16 projects.
- But those resources, there's an inconsistent
- 18 approach to NGVs from the State. And if the State
- 19 could, from my perspective and from the perspective of a
- 20 lot of our fleet operators -- because we have fleet
- 21 operators that come to us and say, we're hearing that
- 22 California doesn't like natural gas vehicles anymore,
- 23 and we don't know if we should buy anymore. We don't
- 24 know if we should invest any more in these technologies
- 25 because what we're hearing, we're going to be called

- 1 climate villains.
- 2 And that's put something of a damper on the
- 3 market. Now, it hasn't frozen it. But when you have
- 4 fleets that have invested heavily in natural gas
- 5 vehicles coming forward and asking us these questions
- 6 about what is the position of the State of California,
- 7 now, on natural gas vehicles? That gives us pause in
- 8 terms of trying to understand what is that message?
- 9 What is that mixed message that's being sent by the
- 10 State?
- 11 So, if there is any one item that I would point
- 12 to and, of course, it's never so simple, but if the
- 13 State could be consistent and help create that certainty
- 14 in the market, that this is a technology, particularly
- 15 when you marry the near zero emission technology that's
- 16 being produced by Cummins and will be produced by other
- 17 manufacturers. I think we're going to hear later this
- 18 year that there are other manufacturers who are going to
- 19 be coming to market with heavy duty engines that have a
- 20 similar emissions performance.
- 21 And you marry those technologies with the RNG
- 22 that we really have kind of that answer to so many of
- 23 the problems that we've been dealing with for so many
- 24 years.
- 25 But consistency in position, consistency in

- 1 support, both in word and deed. And by deed, I mean in
- 2 resources. I think would be one of the most helpful
- 3 things that the State of California could do.
- 4 MR. OLSON: Okay, and Jose?
- 5 MR. CASTANEDA: I think I'll start by saying I
- 6 think the vehicle product offering is sufficiently there
- 7 to make an inroads in the market. We have three
- 8 different models of our engines that are available in
- 9 most of the major OEMS. So, we're talking about
- 10 transit, or school bus, or the waste, or the trucking
- 11 industry. Each of those industries has options today,
- 12 where they can go out and purchase a truck of their make
- 13 of choosing, with a near zero engine.
- 14 From a volume stand point, I think what the
- 15 market needs is a bit more support, whether it's funding
- 16 or incentives.
- 17 Years ago, the price of oil and the price of
- 18 natural gas were far enough apart that fleets were
- 19 motivated to switch based on cost alone. That may be no
- 20 longer the case, or not sufficiently the case, so they
- 21 need a few incentives to do that. Whether it's a
- 22 legislative or emissions goal that says I've got to move
- 23 based on these targets, or because if it's funding
- 24 that's available.
- 25 But I think to achieve or answer the question,

- 1 the product offering is there. What motivates them to
- 2 actually take that next step and achieve sales volume, I
- 3 think the industry is looking for more help from the
- 4 legislative and from a financial standpoint. And we
- 5 could brainstorm ideas. But anything from ranging from
- 6 financial to rewards, to actually enforcing the
- 7 regulations that are already in place, holding them
- 8 accountable, as well as recognizing those that have made
- 9 strides.
- I think the last piece I'll say is we have a few
- 11 partners that are very well invested in this space. I
- 12 think it requires participation from the entire value
- 13 chain. When we think about goods movement, you've got
- 14 trucking companies, and air quality, and engine
- 15 manufacturers that are all interested in cleaning the
- 16 air.
- 17 Some of the downstream players, too, the larger
- 18 conglomerate corporations aren't measured by how their
- 19 products get to their stores. And so, that they take a
- 20 vested interest in their entire value chain and say
- 21 we're green, and we're clean, and we're aware of all the
- 22 stakeholders along the place, that's when we'll see some
- 23 significant progress in that.
- MR. OLSON: And Sam, do you have a comment on
- 25 what is needed to increase the number of vehicle product

- 1 offerings and vehicle volumes?
- 2 MR. MCLAUGHLIN: Yeah, yeah. So, I think, yeah,
- 3 I mean we understand that DME is a bit behind the
- 4 development curve that natural gas vehicles are. But I
- 5 think ultimately, when we look at DME, you know, we
- 6 truly believe that it's the better overall sustainable
- 7 solution for heavy duty trucks, for some of the reasons
- 8 that I mentioned earlier.
- 9 But also, as it supports 1383 by eliminating
- 10 black carbon completely from the vehicle.
- 11 And when I mentioned the risk of methane
- 12 emissions, what I think about there is as the states
- 13 begin to roll out natural gas vehicles, you know, is
- 14 there -- and really, the vehicle companies have done
- 15 wonderful jobs and I commend them for reducing leakages
- 16 from vehicles and from fueling. But with DME, you don't
- 17 have to worry about that, is what I meant by that.
- 18 So, DME could still use public funding
- 19 assistance for technology demonstrations. That's where
- 20 we are in the process right now.
- 21 I think agency assistance for communicating
- 22 benefits of certain fuels is also helpful. I think of a
- 23 parallel from, you know, if we go back a few years,
- 24 biodiesel. The biodiesel question versus renewable
- 25 diesel, you know, and we're trying to educate people on

- 1 what the differences in those fuels are.
- In some ways we're kind of a similar situation
- 3 here, where we have dimethyl ether and we're trying to
- 4 educate people as to what some of the differences are to
- 5 natural gas vehicles.
- 6 So, I think DME, yeah, it's ready for a quick
- 7 win here. I think adding DME to the definition of what
- 8 a renewable gas is would be a big step in the right
- 9 direction to help us become a part of the conversation.
- 10 MR. OLSON: Dean, do you have a comment on this
- 11 question?
- 12 MR. SAITO: Yes. As mentioned earlier, with the
- 13 South Coast implementing the fleet rules for the last 15
- 14 years, it's actually become the preferred fuel for
- 15 several vocations, including transit and refuse.
- 16 And these transit agencies and refuse companies
- 17 have already begun converting to renewable natural gas
- 18 at no additional cost to their operation. And this is
- 19 primarily being driven by the credit for LCFS credit,
- 20 and the RINs credit. So, they've been able to offer
- 21 renewable natural gas at no additional cost to these
- 22 fleets.
- I think that, I guess stability, or the future
- 24 market for renewable natural gas is going to be
- 25 dependent heavily on the LCFS credits and RINs credits,

- 1 and I think that's important for the industry to know.
- 2 MR. OLSON: We have another question here that
- 3 you may have responded to parts of this already. But
- 4 I'm going to read that second question.
- 5 What do fleet owners, managers need to see to
- 6 make commitments and purchase/lease vehicles that can
- 7 use biogas, biomethane, and renewable gas as a fuel?
- 8 MR. GLADSTEIN: Aside from what we've already
- 9 said? Well, in addition to certainty and consistency,
- 10 money, of course. I think it was mentioned before that
- 11 the kind of the trajectory of the marketplace over the
- 12 last ten years has been dramatically impacted by the
- 13 difference between the price of natural gas and the
- 14 price of petroleum. And so, for a period of time, say
- 15 between 2008 and the summer of 2014, that delta between
- 16 fossil gas, which was primarily driving the alternative
- 17 fuel vehicle market, particularly in the heavy duty
- 18 sector. And when I speak, I'm always speaking about
- 19 replacement of diesel and not the light duty sector.
- 20 During that period the differential was
- 21 sufficient to drive the market and hundreds of fleets
- 22 got into natural gas because it essentially paid for
- 23 itself. There was a return on that investment,
- 24 particularly the high mileage fleets.
- In the post 2014 period, where that delta

- 1 between petroleum and its byproducts, diesel and
- 2 gasoline, has diminished. Whereas there's still a
- 3 favorable delta for natural gas, the issue is that it
- 4 does not provide that capital, that return on investment
- 5 fast enough to justify the premium that is paid for, for
- 6 these natural gas trucks, let alone the slightly higher
- 7 premium for the near zero emission technologies, which
- 8 are absolutely the technologies that we want to promote.
- 9 Just a side note, I mean I've been in the air
- 10 quality, energy, conservation field for about 30 years.
- 11 Back a few -- I don't know if it was a few decades ago,
- 12 and maybe it wasn't that long ago, Dean, when we had the
- 13 black box, right? We had the black box of the South
- 14 Coast Air Quality Management District.
- 15 And what was the black box? The black box was
- 16 where the air quality planners put all of those future
- 17 emission reductions that they didn't know how to get and
- 18 they just kind of basically said, okay, well, this is
- 19 the portion of our plan that someday a technology will
- 20 come along that we'll figure out, and we'll deploy it,
- 21 and that will get us to attainment.
- Well, the interesting thing is that, for at
- 23 least the on-road heavy duty sector, we don't need that
- 24 black box anymore because we now have the technology
- 25 with the near zero emission engines.

- 1 And when you marry that technology with RNG, you
- 2 essentially have a technology that delivers, at least
- 3 for that sector, the emission reductions that are
- 4 necessary to meet attainment in 2023 and to meet
- 5 attainment in 2032. And even need attainment should
- 6 they ever actually implement the 70 ppb standard, from
- 7 the Federal government.
- 8 And so, it's kind of marvelous to be at a time
- 9 where we have a solution and all we need to do is commit
- 10 for the deployment of that solution. And we have that
- 11 very interesting juxtaposition that the solution to our
- 12 air quality, to our smog, and to our diesel toxics
- 13 problem is also the solution to get us to the 40 percent
- 14 reduction in fugitive methane emissions we need under
- 15 1383.
- So, the money that the State could put forward
- 17 to help pay for that incremental cost, that premium that
- 18 unfortunately the delta between the cost of gas -- and,
- 19 of course, our metric here is the cost of fossil gas,
- 20 unfortunately. But that delta, that would be
- 21 extraordinarily helpful to get fleet operators to commit
- 22 to deploying the technology.
- 23 For a lot of the -- I'll go on just a little bit
- 24 more. For a lot of the RNG producers, there is
- 25 sufficient head room -- they're not all created equal,

- 1 of course. But there's some head room when you take
- 2 into account the RIN revenue and you take into account
- 3 the LCFS revenue. Certainly, they have to -- the very
- 4 first thing that they have to do is they have to use
- 5 their profit to make sure that the gas that they sell is
- 6 at least as expensive, if not less expensive than fossil
- 7 gas. I mean, that's the very first thing they have to
- 8 do.
- 9 And in some instances they have a little more
- 10 head room to actually lower that price of gas. So, they
- 11 can participate in this incentive. Not the incentive
- 12 for the vehicle, but they can participate in
- 13 incentivizing the fuel by always ensuring that their
- 14 fuel is slightly cheaper than fossil gas, to that the
- 15 fleet operator has that incentive to buy theirs.
- 16 What the State can do is, I think, help with
- 17 that premium, and paying that differential between the
- 18 convention and the natural gas vehicles.
- 19 MR. OLSON: And I'm going to ask Jose and Sam,
- 20 in your answer to this if you're willing to elaborate on
- 21 Cliff's comment about that differential? Is it
- 22 something that you can describe to us what that
- 23 differential cost is, if you're going to respond to this
- 24 question?
- 25 MR. CASTANEDA: I don't have a number that I can

- 1 provide, but I can tell you that as a manufacturer of
- 2 diesel engines, which is the core of Cummins' business,
- 3 we're very thoughtful about providing the right
- 4 solution, for the right customer, in the right market.
- 5 So, when we present an alternative option, which
- 6 is a natural gas engine, we want to make sure that from
- 7 a price stand point there's some equivalency between
- 8 what they're currently operating and what they could be
- 9 doing. That same goes for its performance, its
- 10 operating cost, its reliability.
- 11 And so, many of our customers operate both
- 12 diesel and natural gas, and they have mixed fleets in
- 13 that way. So, again, we're very thoughtful about
- 14 putting a product in front of them that satisfies their
- 15 need, primarily. Second, it cleans the air. And then
- 16 there's strategic needs from a financial stand point.
- One thing I will say, again, our engines, for
- 18 the record, operate on CNG, LNG, and RNG. And so, the
- 19 education piece to them is telling them whichever kind
- 20 of fuel source you use, the engine can accept.
- 21 WE also want to be very clear that our support
- 22 for RNG is very strong. I think our engines perform at
- 23 a .02 NOx, that's the standard testing. They actually
- 24 perform better than testing in most cases. And coupled
- 25 with RNG can even get below that.

1 So, we try and be thoughtful about educating our

- 2 customers on the different types of options they have
- 3 and helping them understand what's best for them.
- 4 Rather than just telling them you really should use RNG,
- 5 because it's the cleanest, we want to be thinking about
- 6 their operations, their infrastructure, their cost, and
- 7 give them a variety of options to choose from.
- But, certainly, from a cost stand point, you
- 9 know, we're very thoughtful about the price increase or
- 10 the price premium that they have to pay, and making sure
- 11 that they have options in front of them when they can do
- 12 that.
- MR. MCLAUGHLIN: Yeah, from a vehicle pricing
- 14 perspective, certainly at production volumes we would
- 15 expect DME to be on par with a diesel-fueled truck in
- 16 terms of what that vehicle cost would be. And largely
- 17 one of the reasons that we think we can do that is, as I
- 18 mentioned, 95 percent of the parts of the engine are
- 19 common, so it's really a fuel system development project
- 20 at that point.
- 21 But even initially, you know, out of the box if
- 22 we think of an immature technology coming off of a low
- 23 volume line, we are targeting to be in the range 15 to
- 24 20 percent up charge, and no more than that. You know,
- 25 new here, with an immature vehicle.

- 1 Also, for the additional t things that fleet
- 2 owners and managers need, you know, confidence in their
- 3 vehicles and the availability of their vehicles, and the
- 4 durability of their vehicles. Again, we think DME
- 5 brings a very good solution there.
- 6 Compression ignition engines have always been
- 7 probably the most durable engine in any marketplace.
- 8 And that's why they've been successful. And DME uses
- 9 that basic structure of the engine.
- 10 Confidence in the availability and price of a
- 11 fuel. Certainly, the fleet managers want a positive
- 12 business case for their vehicle. And, obviously, that
- 13 includes fuel cost, maintenance cost, resale value,
- 14 service availability. And, you know, it takes -- you
- 15 know, it really takes a large OEM to be able to deliver
- 16 some of those service and maintenance processes, I would
- 17 say.
- And so, finally, yeah, I guess to wrap it back
- 19 it really does become an affordability question as to,
- 20 you know, the resale value, you know, all the
- 21 operational costs of the truck. And, you know, we think
- 22 DME is a potential winner.
- COMMISSIONER SCOTT: I have a follow up to that
- 24 question, which is that you mentioned, I think, that 95
- 25 percent of the components are the same on a DME truck,

- 1 that you don't need a particulate filter. So, that's, I
- 2 would imagine, something that then costs less. But then
- 3 you said it's a 15 to 20 percent upcharge for a DME
- 4 vehicle?
- 5 MR. MCLAUGHLIN: Yeah, that is low production,
- 6 you know, like I mentioned.
- 7 COMMISSIONER SCOTT: Oh, it's because of the
- 8 economies of scale, okay.
- 9 MR. MCLAUGLIN: right. So, we've built about 15
- 10 to 18 trucks now. The next one that would come off the
- 11 line for sale to a customer, that would be the range we
- 12 would target. But certainly, at full production volumes
- 13 we want it to be on par with the price of a diesel.
- 14 COMMISSIONER SCOTT: Okay, thanks.
- MR. OLSON: And so, Dean, could you respond to
- 16 this question about what the fleet owners and managers
- 17 would need, from the viewpoint of the Air District?
- 18 MR. SAITO: Yeah, Tim. I was going to add that
- 19 with the recent adoption of our AOMP, several months
- 20 ago, I think from here moving forward the incentive
- 21 programs offered by the South Coast will only be for
- 22 zero, near zero vehicles.
- 23 And, of course, recognizing that it's probably
- 24 going to include stacking of GGRF programs, along with
- 25 criteria pollutants, I think it's also going to require

- 1 the use of renewable natural gas.
- 2 So, I think as we move forward with all our
- 3 incentive programs, and like I mentioned before, it's
- 4 going to take a billion dollars. I think we'll be
- 5 focusing on zero, near zero emissions for those vehicles
- 6 as we move forward in achieving our 2023 goals.
- 7 MR. OLSON: The next question on our list also
- 8 looks like we've -- you even commented on that, this
- 9 third question.
- 10 CHAIR WEISENMILLER: Let me, just before you go
- 11 on, just on the DME issue. Cliff, Dean, what's your
- 12 perspective on DME versus RNG, or whatever?
- MR. RECHTSCHAFFEN: And whether or not it should
- 14 be considered a renewable natural gas.
- 15 CHAIR WEISENMILLER: Yeah.
- 16 MR. GLADSTEIN: Well, if it's made from a
- 17 renewable feedstock, it should be considered renewable.
- But DME, I've been doing alternative fuel
- 19 technology for 30 years, and one thing you may not know
- 20 about us is that we manage and organize North America's
- 21 largest alternative and electric vehicle trade show.
- 22 It's called ACT Expo. It's held every year, usually in
- 23 May. The last couple of years it's been in Long Beach.
- 24 And it's the nation's largest assemblage of
- 25 alternative fuel technology. And where is she? Is she

- 1 not here? One of your earlier speakers, Ms. Boudreaux,
- 2 she's been a speaker there several times. And if our
- 3 customers -- we're fuel agnostic. We don't care what
- 4 the technology is, what the fuel is, as long as it's
- 5 commercially available, as long it works, as long as the
- 6 manufacturers will warranty the technology that they're
- 7 selling, and as long as it is cost effective for our
- 8 clients we're agnostic.
- 9 If there is an electric vehicle, or a fuel cell
- 10 vehicle, or a vehicle that runs on blueberries, we will
- 11 look at it for our clients.
- Our clients are not asking for DME, but that
- 13 doesn't mean that they wouldn't if it was available. If
- 14 the fuel was available, if they saw it as a practical,
- 15 commercially viable, readily available fuel for their
- 16 operations.
- 17 So, I guess I don't have a negative view or a
- 18 positive view about it. It's not really a player in
- 19 this marketplace. And natural gas is the primary
- 20 alternative, just in the market.
- 21 CHAIR WEISENMILLER: Right.
- MR. GLADSTEIN: And so, that's --
- CHAIR WEISENMILLER: Okay. Well, two follow
- 24 ups.
- MR. GLADSTEIN: Sure.

1 CHAIR WEISENMILLER: One of them is just we've

- 2 obviously heard SoCalGas talk about, you know, some form
- 3 of RNG or, you know, CNG, or whatever. Who would be the
- 4 major entity that would provide the DME?
- I mean, of a comparable scale to a SoCal? You
- 6 know, I mean it could be an oil company. I don't care,
- 7 it's got to be somebody that's got to be the major --
- 8 MR. GLADSTEIN: I'll turn that question to my
- 9 colleague from Volvo, your know, or --
- 10 CHAIR WEISENMILLER: Producer?
- 11 MR. MCLAUGHLIN: Well, production-wise, I mean
- 12 you heard Rebecca speak earlier about Oberon. I guess
- 13 maybe, as far as I can take it there is that I know of -
- 14 I personally know of discussions with three major oil
- 15 companies that have interest in learning more. I think
- 16 that's about all I should say.
- 17 CHAIR WEISENMILLER: Okay, just let me ask one
- 18 last question and then I'll shut up for this one.
- 19 No, it was just, again, following up on
- 20 something Cliff said. My recollection is in the
- 21 legislation there's not a definition of renewable gas.
- 22 And so, I guess what I'd ask the parties is what is the
- 23 right definition. You know, to the extent we can try to
- 24 move things along, one of the things we could do is say
- 25 here is a definition.

1 And so, to the extent people want to file that

- 2 in their written comments, that's great.
- 3 MR. RECHTSCHAFFEN: Well, I don't know if -- you
- 4 may not want to open up the entire definition of what's
- 5 renewable gas, since that's highly contested in all the
- 6 stuff in the Legislature.
- 7 But I would be very interested in this
- 8 particular question. But it may be a very legitimate
- 9 issue for the IEPR, so I don't want to prejudge that.
- 10 Right, but for this, as a particular application that
- 11 we're interested in getting people's feedback on for
- 12 sure, because I hadn't realized this was a live issue
- 13 with respect to DME, among other things.
- 14 MR. SAITO: If I might add something on the DME,
- 15 I do think DME can fill a void, currently, where natural
- 16 gas cannot fill right now, and that's the 15-liter
- 17 engine. We anticipate having a near zero certified, 12-
- 18 liter natural gas engine by the end of this year. But
- 19 we are not aware of a 15-liter engine that's going to
- 20 meet the near zero, 90 percent reduction from the 2010
- 21 standard.
- 22 So, I do belie3ve that the DME Volvo
- 23 combination, as long as it can get certified to the
- 24 optional NOx value, can meet the 15-liter category,
- 25 where we need that size engine to haul goods.

- 1 COMMISSIONER SCOTT: So, I was going to follow
- 2 up on the scale question. You asked a question about
- 3 the scale on the fuel side, and I had a question about
- 4 the scale on the vehicle side, as well. Especially, I
- 5 guess, with respect to the DME trucks. Because we've
- 6 got, what, about a million medium duty, heavy duty here
- 7 in California. They're a good chunk of the pollution
- 8 from the transportation sector that we are trying to
- 9 reduce the timeline on which we're trying to meet this.
- You know, we've got the 2023, the 2032, and then
- 11 we've got our climate goals in 2040. That's a very fast
- 12 turnover of the fleet. And so, the scale on the
- 13 vehicles matters a lot, as well. So, not a question,
- 14 just a --
- 15 MR. CASTANEDA: Can I take that question? Just
- 16 from a Cummins-Westport stand point, our engines are
- 17 manufactured on the same line as our diesel engines. I
- 18 wouldn't say that we have unlimited capacity, that would
- 19 be an exaggeration. But 300 engines a day is what our
- 20 production facilities can crank out.
- 21 So, if you're placing an order for a million
- 22 engines, I'll write that down and we can get you those
- 23 engines.
- 24 (Laughter)
- MR. CASTANEDA: But certainly, from a product

- 1 stand point --
- MR. MCLAUGHLIN: And we'll add 250 to that, so -
- 3 -
- 4 (Laughter)
- 5 CHAIR WEISENMILLER: And will both you commit to
- 6 build them in California?
- 7 MR. CASTANEDA: Are you placing an order for a
- 8 million engines?
- 9 CHAIR WEISENMILLER: No. We might in the regs
- 10 so California content is important to us.
- 11 MR. OLSON: So, our third question, is there
- 12 sufficient customer demand in California, and I think
- 13 you've kind of responded to parts of that. If you would
- 14 like to add some other comments to that question and
- 15 demand for renewable gas.
- 16 MR. GLADSTEIN: I mean, the answer is yes, I
- 17 think there's sufficient -- there is sufficient demand.
- 18 You know, earlier in the presentation, I think it was
- 19 Philip Sheehy, he had a chart that tracked the amount of
- 20 demand and the amount of renewable fuel. And with that
- 21 last little segment of demand from L.A. Metro, that it
- 22 was the portion of the total CNG demand in the State of
- 23 California that was filled by RNG was approaching 80
- 24 percent.
- I wanted to ask him later, I didn't catch him,

- 1 if he was talking about the total amount of natural gas
- 2 sold in California for transportation, or just that gas
- 3 that's registered in the LCFS program. And I think it
- 4 was the latter.
- 5 So, there is a little more headroom there. But
- 6 the fact of the matter is that there is a demand out
- 7 there amongst fleet operators for natural gas, and there
- 8 is a tremendous interest in the notion, and I think that
- 9 you'll -- you know, Mike Silva, from CR&R, I think they
- 10 discovered this when they were going through some of the
- 11 most conservative parts of the State and saying, would
- 12 you be willing to pay more on your trash bill, if we
- 13 were going to operate an ultra-clean, natural gas
- 14 vehicle powered by the trash that you gave us in your
- 15 communities? And these very conservative cities almost
- 16 unanimously said, yes, we'll pay more.
- 17 And I think that you'll find the same thing
- 18 amongst a lot of fleet operators. If you tell us that
- 19 we're going to run on fuel that's produced locally, and
- 20 it's basically going to cost us essentially the same as
- 21 the natural gas that we would get out of the ground, but
- 22 we could say that we are running on renewable fuel from
- 23 our cow poo, and from our trash, and from whatever they
- 24 actually like that idea. It actually is something that
- 25 motivates them. That and money.

- 1 MR. CASTANEDA: I agree. I think when we tell
- 2 our story of our natural gas engines, we talk about CNG
- 3 and LNG, but we're really relying on the RNG, you know,
- 4 need and capacity to achieve the sub, you know, .02 NOx
- 5 levels that we think we can achieve. And again, when we
- 6 talk about customers in a marketing story, it's just a
- 7 wonderful story that we can take a waste that's produced
- 8 out there and use it as fuel. So, we certainly believe
- 9 the demand is there and we're really counting on that to
- 10 get us to where we think we need to be.
- 11 MR. MCLAUGHLIN: Yeah, I would concur, but also
- 12 say it depends. But I think in the case of DME the
- 13 answer is yes, because I might like to think of it in
- 14 the same kind of frame that Jose mentioned. Because I
- 15 think the ultra-low, NOx natural gas engine is the
- 16 perfect example of, you know, California and Cummins,
- 17 together, leading the world in emission reduction.
- And I'm sure, you know, Cummins' hope is, yes,
- 19 it's going to start here and grow in many places. And
- 20 that's the same way we would view DME for heavy duty
- 21 diesel, also.
- MR. SAITO: I might note that we have been made
- 23 aware that for small, alternative fueling stations it's
- 24 been difficult for them to obtain long term contracts
- 25 for renewable natural gas.

- 1 And for that reason, we've recently issued a
- 2 solicitation, through the MSRC, in conjunction with the
- 3 South Coast and the Energy Commission, to add additional
- 4 incentives for small stations, who can demonstrate
- 5 purchase order of greater than 50 percent RNG, for an
- 6 additional \$100,000 for their grant, for alternative
- 7 fueling infrastructure.
- 8 So, that's something I think that -- even
- 9 though, Cliff, I think you're right that in South Coast,
- 10 maybe as much as 80 percent of the natural gas being
- 11 used as motor vehicle fuel is renewable natural gas, I
- 12 think there still is a need to help incentivize the
- 13 smaller stations to obtain long term contracts for
- 14 renewable natural gas.
- 15 CHAIR WEISENMILLER: Just following up, you had
- 16 mentioned sort of \$1 billion for 14 years. Do you have
- 17 a sense of how much we should scale that up to include
- 18 the San Joaquin?
- 19 MR. SAITO: I wouldn't dare to speak for the San
- 20 Joaquin Valley, now.
- 21 CHAIR WEISENMILLER: Okay, that's fine. Yeah,
- 22 so anyway, it's somewhat higher, but we have to ask
- 23 them, which we can do.
- MR. GLADSTEIN: One just quick follow up with
- 25 that. Dean, was that \$14 billion, that wasn't just for

- 1 the on-road heavy duty sector. Wasn't that \$14 billion
- 2 across the on-road, the off-road, some of the locomotive
- 3 technologies and et cetera?
- 4 MR. SAITO: Yes, it did not include
- 5 infrastructure, but it did include the vehicles, and off
- 6 road.
- 7 MR. GLADSTEIN: And equipment?
- 8 MR. SAITO: And equipment, yeah.
- 9 MR. GLADSTEIN: So, just to clarify that.
- 10 CHAIR WEISENMILLER: Yeah, that helps. If
- 11 you've got a report or work paper, or something you
- 12 could docket, I think that would generally be useful for
- 13 folks, for us.
- MR. SAITO: Sure, we can submit that.
- 15 MR. OLSON: So, we're out of time here. And if
- 16 you have other comments you'd like to put in our record,
- 17 we appreciate that. And turn it back to you, on the
- 18 dais.
- 19 CHAIR WEISENMILLER: Okay, so I'm going to turn
- 20 to my remaining souls and ask if anyone else has any
- 21 questions at this stage.
- 22 COMMISSIONER SCOTT: No, I'm good.
- MR. RECHTSCHAFFEN: I don't. Thank you for an
- 24 extremely informative panel, and panels throughout the
- 25 day.

- 1 CHAIR WEISENMILLER: Yeah. No, thank you.
- 2 MR. OLSON: Thank you.
- 3 CHAIR WEISENMILLER: So, we're at the public
- 4 comment part of the proceeding. And I believe we have
- 5 gotten -- so, what we'll do at this point is turn first
- 6 to people in the room, and then people on the line who
- 7 want to make a comment. You've got three minutes.
- 8 And I believe we've got one blue card. Let me
- 9 see if I can find the note.
- 10 MS. RAITT: Michael Tureaux (phonetic), if he's
- 11 still here?
- 12 CHAIR WEISENMILLER: From JDM1. Okay, anyone
- 13 else in the room have a public comment, please come up,
- 14 identify yourself for the court reporter. You can line
- 15 up, actually.
- But again, the court reporter's going to need to
- 17 know who you are. So, after you finish speaking, give
- 18 them your business card. And I, unfortunately, did not
- 19 get any blue cards from anyone, but I haven't --
- 20 MS. LEVIN: There is a pile of them in the box.
- 21 CHAIR WEISENMILLER: Ah, okay, no wonder. But
- 22 please, Julia, start.
- MS. LEVIN: Okay. Julia Levin, Bioenergy
- 24 Association of California. I want to thank you all, and
- 25 especially for putting in a long day on this.

1								
I It	1 S	appropriate	that	we're	doing	this	ın	the

- 2 Art Rosenfeld Hearing Room, as Chair Weisenmiller and I,
- 3 and several other people in the room were at a
- 4 celebration of Art's life over the weekend.
- 5 Governor Brown make remarks by video, where he
- 6 told a story about Art in the very final days of his
- 7 life, actually on his 90th birthday, asked the Governor
- 8 to help one last time to pass AB 2206, a bill by Das
- 9 Williams that in order to reduce short-lived climate
- 10 pollutants called for policies and incentives to
- 11 increase renewable gas, including biogas and biomethane.
- 12 And if that language sounds familiar, it's
- 13 because that language ended up going into SB 1383 as
- 14 Section 5.
- So, you can thank Art for why you are now here
- 16 talking about renewable gas.
- 17 CHAIR WEISENMILLER: Right.
- MS. LEVIN: The reason he was so passionate
- 19 about it is partly because he followed the science of
- 20 climate change and understood how urgent it is to reduce
- 21 short-lived climate pollutants. And I really think we
- 22 need to bring this discussion back to that goal.
- 23 There's a reason that it ended up in the bill to
- 24 reduce short-lived climate pollutants. But ultimately
- 25 because Art figured out that bioenergy is a really

- 1 important form of energy efficiency.
- 2 When you put organic material, when you throw it
- 3 away in a landfill, or you let dairy waste stay in a
- 4 pile and rot, and release methane, or you burn
- 5 agricultural forest waste, you are throwing away an
- 6 awful lot of energy. And that just bothered Art to no
- 7 end.
- 8 So, I hope in honor of Art that you will really
- 9 take this opportunity to recommend policies and
- 10 incentives that really do move this market more than a
- 11 little bit, more than just another one off.
- 12 And I think, you know, a number of themes became
- 13 very clear today. The most important, Commissioner
- 14 Scott, to your question about grants, I don't think we
- 15 would need so many grants if there was long term market
- 16 certainty.
- 17 And the electricity sector is a really good
- 18 example. Once California passed an RPS, the need for
- 19 ongoing grants for most renewables really went down.
- The same thing would happen for renewable gas,
- 21 if there was a renewable gas standard or a procurement
- 22 requirement that provided a long term market and long
- 23 term off take agreements.
- In the fuel sector, in particular, we need long
- 25 term contracts the way that we have under the RPS for

- 1 electricity projects. That is really a big barrier to
- 2 developing biomethane as a transportation fuel.
- The second area is we do need increased R&D
- 4 funding. And Chair Weisenmiller, in our written comment
- 5 we will provide a list of the critical R&D needs. But I
- 6 think there are two obvious places to find that R&D
- 7 funding.
- 8 Commissioner Rechtschaffen, the R&D fund for
- 9 gas, the natural gas PIER program is a tiny fraction of
- 10 what we're investing in R&D in the electricity sector.
- 11 And that is another reason why the gas sector is still
- 12 99 percent fossil fuel, unlike the electricity sector
- 13 where we've moved so far ahead. We need an increase in
- 14 the natural gas PIER Program to invest in renewable gas
- 15 to help meet the goals of SB 1383, and also in gas
- 16 safety.
- And finally, the last thing I would say is we
- 18 need technology neutrality. You heard from Rob White,
- 19 of Sierra Energy, that we can't put RPS eligible biogas,
- 20 from gasification, in the pipelines right now. It is
- 21 not legal.
- 22 CHAIR WEISENMILLER: That's thanks to Tom Hayden
- 23 and I don't want to bring him back from the grave.
- MS. LEVIN: No, it's not. It's thanks to Mike
- 25 Gatto and Assembly Bill, AB 1900, which mis-defined

- 1 biogas as only the gas from anaerobic digestion, which
- 2 contradicts the RPS definition of biogas.
- 3 CHAIR WEISENMILLER: Okay.
- 4 MS. LEVIN: That needs to be changed. The last
- 5 thing is --
- 6 CHAIR WEISENMILLER: Okay, this is the last,
- 7 yeah.
- 8 MR. LEVIN: -- CalRecycle, CDFA and the Air
- 9 Board, really going forward need to set performance
- 10 criteria, rather than picking technology winners and
- 11 losers. That's another big barrier to renewable gas
- 12 development. So, thank you.
- 13 CHAIR WEISENMILLER: Okay, great. I will go
- 14 online. I will say I'm looking for one person, as
- 15 opposed to two, from any organization or company.
- MR. NOYES: Understood. Graham Noyes, from
- 17 Noyes Law Corporation. Chair Weisenmiller, Commissioner
- 18 Scott, Commissioner Rechtschaffen, appreciate the
- 19 opportunity to speak to this group.
- I want to recognize the great work that Tim
- 21 Olson did, in CEC, and all the agencies did in putting
- 22 together a fabulous program.
- 23 CHAIR WEISENMILLER: Yeah.
- 24 MR. NOYES: I'm an attorney that spends most of
- 25 my time on environmental attributes, so it was really

- 1 interesting to me to hear as much discussion about RINs
- 2 and LCFS credits as we did today.
- 3 Those have been very powerful programs, very
- 4 powerful market signals. Most of the work that I do
- 5 revolves around those programs. They're really
- 6 attracting fuels and companies to California, continuing
- 7 to succeed.
- 8 One opportunity that I think is quite
- 9 interesting to this sector, that wasn't addressed at
- 10 all, is the renewable hydrogen provision that's in the
- 11 Low Carbon Fuel Standard. It's not really become
- 12 operative, yet, in terms of anyone being able to
- 13 monetize renewable hydrogen. But it is in the
- 14 regulations, it is available.
- 15 ARB's indicated their interest in establishing
- 16 renewable hydrogen pathways. And why it's relevant here
- 17 is it gets us beyond kind of the demand issue that we've
- 18 heard with renewable natural gas, where we're starting
- 19 to approach market saturation with that, because it can
- 20 go into the refineries. And the refineries have very
- 21 substantial demand in the refining process.
- 22 And so, you've got opportunities both from
- 23 natural has, renewable natural gas that might be
- 24 pipeline delivered in, in the same way that renewable
- 25 natural gas is delivered into CNG stations, now, by

- 1 moving the renewable attribute downstream. And you also
- 2 have opportunities to bring, potentially, tube trailers
- 3 from relatively small scale renewable hydrogen from
- 4 biogas. Or, as my friend Jack Brouwer was talking
- 5 about, electrolysis into refineries.
- 6 So, I think that's another tool in the toolkit
- 7 that I just wanted to raise with this group.
- 8 CHAIR WEISENMILLER: Okay, thank you.
- 9 Next?
- 10 MR. BIERING: Good afternoon, Brian Biering with
- 11 Ellison Schneider, on behalf of DairyCares. DairyCares
- 12 is a trade association representing the interests of
- 13 dairy farmers, dairy processors, and dairy digest
- 14 developers.
- 15 I wanted to touch on one of the key issues in SB
- 16 1383, which is really the emissions target. And it sets
- 17 a very aggressive emissions target. And we see a very
- 18 strong need to act quickly and really encourage dairy
- 19 digester projects in the near term.
- We are particularly concerned about the
- 21 potential regulations coming into effect in 2024, so we
- 22 really have a short window there to really encourage
- 23 near term development.
- 24 We believe there's a tremendous amount of
- 25 potential in the transportation sector. But as some of

- 1 the speakers earlier today were commenting, there's a
- 2 need to really allow for flexibility between both
- 3 electricity generation and transportation fuels
- 4 development.
- 5 We believe that the IEPR will serve as a
- 6 critical role in really furthering the progress towards
- 7 SB 1383 and focusing the various efforts. There's a lot
- 8 of different programs offering grant funding. The LCFS,
- 9 RINs, and really focusing those efforts.
- 10 And also, identifying and prioritizing the cost
- 11 effective reduction strategies, which we believe really
- 12 are in the dairy sector. So, thank you for the
- 13 opportunity to comment.
- 14 CHAIR WEISENMILLER: Okay, thank you.
- 15 Please.
- MR. FULKS: Hi, Tom Fulks here, with Mightycomm.
- 17 One our clients is Oberon Fuels and another one of our
- 18 clients is Volvo. So, I just wanted to just talk about
- 19 a little bit of a bookkeeping, housekeeping thing and
- 20 that is the dates for your public comments for this
- 21 hearing.
- We have sat here, along with you, tip of the hat
- 23 for your endurance and perseverance, and learned a lot.
- 24 And we would like a little bit of time to be able to
- 25 reflect what we've learned in the written comments that

- 1 we submit on behalf of DME, in particular.
- 2 To that end, I'm wondering if we may be able to
- 3 get an extension for a week, because of the July 4th
- 4 holiday, these things coming up. I just thought I'd
- 5 bring it to your attention that your turnaround time's
- 6 pretty short. And so, if you could --
- 7 CHAIR WEISENMILLER: Actually, if you could just
- 8 drop a note on that, I'll look at it.
- 9 Heather, when are these due?
- MS. RAITT: They're due July 11th.
- 11 MR. FULKS: Yeah, maybe push it out just a few
- 12 days, just because you had a lot of content today, so
- 13 for what it's worth.
- 14 CHAIR WEISENMILLER: Okay.
- MR. FULKS: Secondly, I wanted to tell a story
- 16 about renewable diesel versus biodiesel. We had the
- 17 same discussion 10 years ago, 11 years ago, we also work
- 18 with Neste. Had the same exact question. I've never
- 19 heard of this, this is the same thing. We're like, no,
- 20 it's a different thing. And who's going to make this
- 21 fuel, why would they come?
- 22 And today, 11 years later, renewable diesel
- 23 makes up 18 percent of your compliance fuel under the
- 24 LCFS. At the time, nobody was making it or selling it
- 25 in great volume.

1 So, the point, of course, is the market will

- 2 respond if things go well.
- 3 With regard to the IEPR, we would encourage your
- 4 staff to just consider expanding the definition of
- 5 renewable gas to include DME, primarily because we don't
- 6 see a downside to it. You open up your potential use of
- 7 methane to compression ignition engines, to that whole
- 8 universe of technology.
- 9 And I really can't understand why there would be
- 10 anybody arguing against it considering it's using
- 11 methane. It's the same as renewable diesel was using
- 12 the same feedstock as biodiesel.
- So, the request for the preparation of the IEPR
- 14 would be to please include that, that expanded
- 15 definition.
- And in closing, I'll remind you of another
- 17 hearing I had with Jim Boyd, years ago, in deciding
- 18 which spending categories would go into the AB 118
- 19 program. And I begged the Commission to create a
- 20 category of cool things we haven't thought of, yet.
- 21 And this, to me, DME would be one of those
- 22 things that right now, or at the time we haven't really
- 23 thought -- we don't know what we don't know. So, why
- 24 not include some language in there that accommodates
- 25 innovation? So, for what it's worth.

- 1 CHAIR WEISENMILLER: Again, you know, I ask
- 2 people for their suggested definitions and I guess
- 3 should say why. And, you know, again, Cliff raises the
- 4 concern given all the legislative controversy. But it
- 5 seems like we need to have something and at least for
- 6 purposes of what we're talking about here.
- 7 So, again, encourage anyone who wants to, go
- 8 ahead. I just want to find out where people stand on
- 9 the issue of the definition.
- 10 MR. FULKS: Okay, we'll put it in writing for
- 11 you, thank you.
- 12 CHAIR WEISENMILLER: Okay, thanks.
- Come on up.
- MR. OLINEK: Spencer Olinek, Pacific Gas &
- 15 Electric. And I only have one client, but I would
- 16 second the request.
- 17 CHAIR WEISENMILLER: it's a big client, yeah.
- 18 MR. OLINEK: Yeah, it's hard to add to what he
- 19 said, but also ask for more time given the recent
- 20 release of the staff white paper and the holiday
- 21 weekend. I was going to say maybe the 28th, but we'll
- 22 take what we can get. So, thank you.
- 23 CHAIR WEISENMILLER: Okay, thank you.
- 24 Please.
- MR. SCHUCHARD: Good afternoon Chair

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- 1 Weisenmiller and Commissioners. I'm Ryan Schuchard with
- 2 CalStart. We are, among other things, co-chair of the
- 3 digester group for the dairy working group that was
- 4 discussed.
- 5 Also, we're administrator for HFIP, which has
- 6 the low NOx incentive program, which now has the 100
- 7 percent RNG requirement. And just as an update, we've
- 8 designed the program, it's working now, and there's RNG
- 9 contracts taking place through that. So, in case you
- 10 didn't know, just wanted to inform you.
- 11 And two comments in general. One, I just wanted
- 12 to endorse what I've heard several people say, starting
- 13 with Professor Jaffe this morning, which is, one of the
- 14 key limiting factors to this whole industry is more low
- 15 NOx trucks on the road, natural gas trucks on the road.
- 16 And a key limiting factor to that is more
- 17 incentives on the hood of those vehicles at the
- 18 dealership.
- 19 And then the second thing is that, and also as
- 20 part of context, CalStart operates the San Joaquin Clean
- 21 Transportation Center, with Energy Commission funding.
- 22 And through that center we've been talking with
- 23 truckers, and truck dealers and others, to try and
- 24 understand what is actually needed.
- 25 And one of the things we've heard is that it's a

- 1 lot of small owner operators whose trucks we need to
- 2 convert from dirty diesels to natural gas trucks. And
- 3 generally speaking, about an 18 month payback is a good
- 4 benchmark, I would say. And if so, if you want to look
- 5 at a payback period analysis and how do you get, you
- 6 know, this little bit of delta we have for a better
- 7 natural gas price, it generally takes quite a bit more
- 8 than that.
- 9 So, I'd be happy to provide more detail if
- 10 needed. But I wanted to say there's more than just we
- 11 need money. We can look at specifics --
- 12 CHAIR WEISENMILLER: Yeah. Well, certainly, if
- 13 you have more analysis or programs you want to submit
- 14 into the record with your comments that would be good.
- 15 You're not expecting all of us to be quite on our toes
- 16 at 4:59, after a long day. Thanks.
- 17 MR. SCHUCHARD: Thank you very much.
- 18 CHAIR WEISENMILLER: Please.
- 19 MR. BOCCADORO: Thank you. Michael Boccadoro on
- 20 behalf of West Coast Advisors. I'm going to speak today
- 21 on behalf of the AG Energy Consumers Association, one of
- 22 our clients.
- 23 And ACA's kind of unique in this space because
- 24 we wear two hats. We're very supportive of biogas
- 25 development. We've been at the forefront of many of the

- 1 pieces of legislation. We'll be working closely with
- 2 the PUC on the five dairy biomethane pilot projects and
- 3 so forth.
- We're also a ratepayer advocacy organization,
- 5 with over 25 years of experience representing the AG and
- 6 food processing customers, and water agencies at the
- 7 California Public Utilities Commission. So, we look at
- 8 these things a little bit differently than others.
- 9 And we didn't hear a lot today about cost. Amy
- 10 Jaffe got into some of the cost curves for some of this
- 11 biogas, and it's very expensive. And we have to keep
- 12 that in mind. Because I think to the point you made
- 13 earlier, at some of these cost and benefit equations,
- 14 it's going to be a lot more cost effectively to convert
- 15 to electricity in some cases, and get out of natural gas
- 16 entirely, or through conservation. It's just going to
- 17 make more sense to put the investment there.
- 18 Having said that, it is really important that we
- 19 move biogas forward. 1383 really dictates that we have
- 20 a focus on short-lived climate pollutants. And that
- 21 means in the short term not losing sight of biomethane.
- 22 That's where the short-lived climate pollutant benefits
- 23 to the State, and helping the State get to the 40
- 24 percent below -- the 40 percent reduction in methane
- 25 that is mandated by the short-live climate pollutant

- 1 land. And that means dairy, wastewater, and landfill
- 2 and really not losing sight of that focus in the short
- 3 term. That will serve this Commission well as you make
- 4 recommendations back about how we structure incentives
- 5 going forward.
- 6 We're not at all supportive of the gas
- 7 companies' push for a renewable gas standard. We've
- 8 been opposed to that from the beginning. Even a small
- 9 amount of renewable gas put into the pipeline can add to
- 10 the cost to a conventional gas system 40 percent. A 40
- 11 percent increase for some of my food processing clients
- 12 puts them out of business.
- 13 Contrary to what Mr. Minter said, there is not
- 14 an appetite for renewable gas by the industry sector at
- 15 all in California. If we get to that point where that's
- 16 our only choice, we'll be out of business. We'll be
- 17 manufacturing somewhere else. It's that simple. Thank
- 18 you.
- 19 CHAIR WEISENMILLER: Thank you.
- 20 Please
- 21 MR. EDGAR: Commissioners, my name is Evan
- 22 Edgar. I'm with the Clean Fleets Coalition and the
- 23 California Compost Coalition. We represent the garbage
- 24 industry. Not CNR, or the smaller, multi-family
- 25 generational companies throughout California. We're

- 1 heavy duty, we're near term for short-lived climate
- 2 pollutants.
- 3 We co-locate at AD facilities and compost
- 4 facilities out of recycling yards. We're a closed loop,
- 5 sustainable business model. We're community scale,
- 6 which means we don't need a pipeline. We're about 100
- 7 tons a day of food waste and green waste, for enough
- 8 fuel for a fleet of 40 trucks, which we own.
- 9 I thanked the CEC for a grant a couple of years
- 10 ago, for the Blue Line AD facility, \$2.6 million.
- 11 They've been up and running for two years. It's proven,
- 12 it's operating and it can be replicated throughout the
- 13 State.
- 14 I'm here today because I support SB 1383. We
- 15 have feedstock control. 75 percent of organics out of
- 16 the landfill by 2025, we're on the road to zero waste.
- 17 I'm here for the fuel, we're carbon negative.
- 18 We going to get off diesel.
- 19 I'm here for the fleet. We have a tethered
- 20 fleet and we're invested in CNG fleets in order to have
- 21 the low NOx engine. We're all in.
- Clean Fleets Coalition represents about 15,000
- 23 refuse fleets statewide as a whole, so we're in as a
- 24 community to invest in this.
- 25 We have facilities that are net zero now, with

- 1 greenhouse gases.
- 2 And we bet on the farm. We make digestate and
- 3 compost, that's organic compost for near zero pesticide
- 4 use and to sequester carbon at the farm.
- 5 And as part of the disadvantaged communities, we
- 6 get grants from CalRecycle, with is 100 percent VAC when
- 7 they invest in grants. And it's the most cost effective
- 8 on a Cap and Trade scale, \$4 to \$9 per ton of grant
- 9 invested in compost and anaerobic digestion.
- 10 With that, the typical community scale model of
- 11 100 tons a day can produce 330,000 DGE, or RNG gas, for
- 12 a fleet of 40 vehicles. It's a closed loop, we don't
- 13 need a pipeline.
- But what do I need today? What's my ask? Four
- 15 things. One, landfill, we have a landfill crisis. We
- 16 have too much landfill capacity and it's too cheap. A
- 17 buck 40 a ton, since 1993 is the Integrated Waste
- 18 Management account. For the last four years, the
- 19 landfills are filling up with garbage.
- We have a statewide recycling goal go get to 75
- 21 percent by 2020. We're at 50 percent and we're going to
- 22 be 45 percent this year CalRecycle has a dirty secret,
- 23 they're filling up the landfills.
- We need to raise, we heard that this morning,
- 25 have an intersection or interruption in the landfill

- 1 crisis by raising the tip fee to ten bucks a ton, and
- 2 that will raise about \$300 million to invest in compost
- 3 and AD.
- 4 Number two, the fleet play. It costs about
- 5 \$50,000 extra to go from diesel to the low NOx engine.
- 6 We need about \$100 million a year, in the next seven
- 7 years, in the refuse sector to make that play. We're
- 8 all in. But over at CARB, they're picking to fund ZEVs
- 9 over near zero and RNG. We've been on this battle for
- 10 three years and we can't get there.
- 11 We need to have carbon certainty and we need to
- 12 have local government buy in. But the biggest thing
- 13 today is we have a landfill crisis. Let's raise the tip
- 14 fee ten bucks a ton and fund this system. Thank you.
- 15 CHAIR WEISENMILLER: Thanks. Please, come on
- 16 up.
- MS. DARLINGTON: Okay, I think I can say good
- 18 evening, I may be your last speaker.
- 19 My name is Christiana Darlington. I'm with the
- 20 Placer County Air Pollution Control District. We
- 21 represent six cities and the County of Placer.
- 22 What I'm here today or this afternoon to talk to
- 23 you briefly about is to remember that one of the most
- 24 important reductions that you can make in short-lived
- 25 climate pollutants comes from looking at the reduction

- 1 of wildfire, particularly catastrophic wildfire. And
- 2 that wood waste is part of the discussion in this bill,
- 3 in 1383, and the work you're doing under the IEPR.
- 4 I would encourage you to consider including
- 5 details about wood and what you're going to do with wood
- 6 waste in the IEPR, particularly to support programs that
- 7 already exist in your sister agencies, like the BioMAT
- 8 program. Like what you're seeing happening with the
- 9 Tree Mortality Task Force, in partnership with CalFire,
- 10 and the Governor's Office, and other entities of the
- 11 State. And making sure that all the entities are
- 12 working together with the same set of goals, which is to
- 13 reduce the highest contributor to the short-live climate
- 14 pollutants, which is wildfire, which is what it says in
- 15 the short-live climate pollutant plan and what it said
- 16 in the predecessing drafts, the earlier drafts of the
- 17 plan, and in the bills.
- 18 So, just wanted to encourage you to consider
- 19 fuel reduction activities and the conversion of wood
- 20 waste into more than just electricity. Also, into some
- 21 of these fuel options and things like that. And you
- 22 need to build those pathways to allow that waste to be
- 23 used in that way. And you have the capacity to do that.
- 24 You have the capacity to open new pathways for that type
- 25 of waste.

- 1 And I did want to emphasize that from an air
- 2 pollution perspective, composting is not the answer for
- 3 wood waste in California. It's a small amount of wood
- 4 waste can be used for composting. But a lot of water
- 5 and other resources are needed to convert wood into
- 6 compost. And our friends in that sector are telling us
- 7 we do not have the capacity. We do not have a place to
- 8 put the forest waste that's coming out.
- 9 Remember, we have over 100 million dead trees
- 10 sitting in the Sierra right now and it's only rising.
- 11 And we need a place to use that wood and dispose of that
- 12 in a safe way that's also, you know, utilizing a huge
- 13 resource.
- So, on behalf of the residents of Placer and our
- 15 cities, I just wanted to make sure to emphasize the use
- 16 of the IEPR in that way. Thank you.
- 17 CHAIR WEISENMILLER: Okay, thank you.
- 18 Anyone else in the room?
- 19 Anyone on the telephone line?
- MS. RAITT: We do have a Johannes Escudero, I
- 21 believe. Did you want to make a comment.
- MR. ESCUDERO: Yes. Can you hear me okay?
- MS. RAITT: Yes, go ahead.
- 24 CHAIR WEISENMILLER: Yes, we can.
- 25 MR. ESCUDERO: Chairman Weisenmiller and

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- 1 Commissioners Scott, and Rechtschaffen, and those
- 2 present, as you know the Coalition for Renewable Natural
- 3 Gas represents each sector of the renewable natural gas
- 4 industry, including producers of more than 90 percent of
- 5 all the renewable natural gas produced in the U.S. and
- 6 Canada.
- 7 And in consideration of your time and the fact
- 8 that a number of our members were present and
- 9 participated on multiple panels throughout the day,
- 10 we'll defer to our written comments to provide a more
- 11 comprehensive response to information and answer
- 12 questions, posed at the workshop, that we deem warrants
- 13 a response from the renewable natural gas industry.
- 14 Quickly, we do not disagree with an expanded
- 15 definition of renewable gas that includes other gases,
- 16 that includes other gases, including but not limited to
- 17 renewable hydrogen, and/or DME, both, which can be
- 18 derived from renewable natural gas as a feedstock.
- 19 We would just caution, however, that unless
- 20 further defined the term "renewable gas" only identifies
- 21 the source of gas as renewable, but does not address the
- 22 underlying question or quality of the gas being
- 23 compatible with conventional natural gas.
- 24 And in order to meet the goals of SB 1383, we
- 25 need to increase the development, deployment and

- 1 utilization of RNG that's interchangeable with natural
- 2 gas and that's ideally interconnected with and
- 3 transported by the existing natural gas pipeline
- 4 distribution system to transportation fuel end users.
- 5 Again, we'd be happy to provide a list of
- 6 recommended definitions as it relates to biogas,
- 7 biomethane, and NRG, that we've worked diligently with
- 8 industry across North America to develop consensus on.
- 9 Lastly, I cannot reiterate the importance of the
- 10 PUC doing everything it can to expedite execution of a
- 11 contract with the California Council on Science and
- 12 Technology to initiate the Biomethane Pipeline Access
- 13 Requirement Study, pursuant to SB 40, which a number of
- 14 us, including those in the room, worked diligently to
- 15 pass towards the end of session this last year.
- In tandem, with market certainty, including but
- 17 not limited to through California's Low Carbon Fuel
- 18 Standard, and Cap and Trade program, both of which have
- 19 frequently come under fire. Unless we can get pipeline
- 20 access, the question about market certainty will become
- 21 a moot point and industry will continue to develop
- 22 projects outside the State.
- So, I leave you with those brief comments.
- 24 Again, with a commitment to follow up in writing with
- 25 more comprehensive detail.

- 1 But thank you, again, for the fantastic work
- 2 you've done including holding the workshop today.
- 3 CHAIR WEISENMILLER: Thank you.
- 4 Anyone else on the line?
- 5 MS. RAITT: That's everybody for WebEx.
- 6 CHAIR WEISENMILLER: So, Heather, do you want to
- 7 talk about the filing deadline?
- 8 MS. RAITT: Sure. Well, it's July 11th, I'm not
- 9 sure if we decided to extend it, but we can put out a
- 10 public notice to extend it.
- 11 CHAIR WEISENMILLER: Sounds good, we're going to
- 12 put -- it says July 11th, I think we were talking of,
- 13 basically, the close of business on Friday of that week.
- 14 That being said, I don't think anyone is going to -- I
- 15 don't think Tim is desperate to read it over the
- 16 weekend. But I'm hesitant on saying Monday for fear it
- 17 suddenly slides to the end of the day on Monday.
- 18 So, either Friday, end of the day, or first
- 19 thing Monday morning, that would be good.
- MS. RAITT: So, July 14th, then?
- 21 CHAIR WEISENMILLER: Yeah. So, just I'm going
- 22 to say a very few words, since it's been a long day.
- 23 But I particularly wanted to thank everyone for their
- 24 participation today. And I certainly wanted to also
- 25 call out Tim, for helping structure this workshop. A

- 1 lot of time and effort went into it. Certainly, John
- 2 and Kevin worked with him on that part, too.
- 3 But the bottom line is you just don't open the
- 4 door and expect things to come together the way they
- 5 did. You have to put a lot of work into organizing it
- 6 and trying to think about a coherent structure. I think
- 7 we packed just about as much as we could pack into one
- 8 day, if not slightly more than we should have tried.
- 9 But anyway, so again looking forward to your
- 10 comments and thanks for your participation.
- 11 Janea?
- 12 COMMISSIONER SCOTT: Yeah, I would just echo,
- 13 again, thank you, Tim for putting this together, and all
- 14 of the Energy Commission staff, and our fantastic
- 15 panelists who did spend a lot of time to make sure that
- 16 we had great information today. And I think that we
- 17 really got that. I learned a lot. There's a lot for us
- 18 to think about.
- 19 I'm looking forward to seeing the written
- 20 comments that people put in place, because I know we
- 21 kind of hit a lot of this at sort of the 40,000 foot
- 22 level, but there's more detail that goes along with all
- 23 of the topics that we talked about. So, I just want to
- 24 echo the thanks to our excellent panelists, and the
- 25 Energy Commission staff, and PUC staff, ARB, and CDFA

for joining us today.
MR. RECHTSCHAFFEN: And CalRecycle.
COMMISSIONER SCOTT: And CalRecycle.
MR. RECHTSCHAFFEN: I want to echo the thanks of
the two Commissioners. And this really is a problem
that requires multiple agencies weighing in. The
statute requires us doing this collaboratively, but we
really appreciate all the agencies working on this
together, and the Energy Commission taking the lead and
soliciting the input of all the sister agencies. So,
thank you very much.
CHAIR WEISENMILLER: Yeah, I would just note, I
think Richard was pretty clear this is a very high
priority for him. But I'm not sure if it was an Act of
God, but it was even a higher priority that kept pulling
him out of the room. But anyway, he certainly was here
for us, also.
So, anyway, thanks again. The meeting is
adjourned.
(Thereupon, the Workshop was adjourned at
5:12 p.m.)
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