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2016 IEPR UPDATE LEAD COMMISSIONER WORKSHOP

California Energy Commission

August 29, 2016 Sacramento, CA

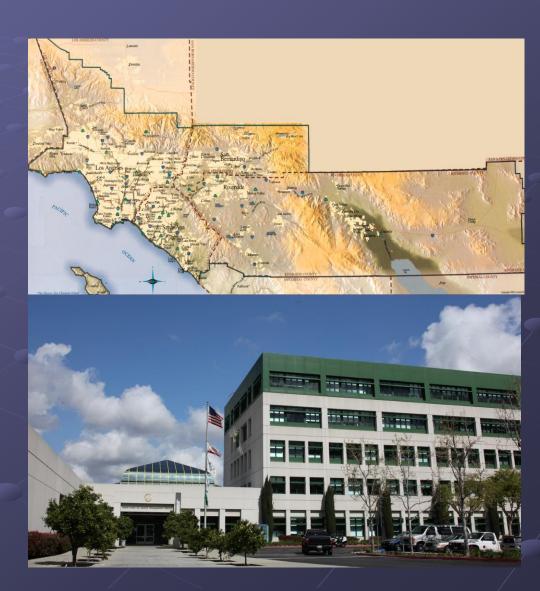


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South Coast Air Quality Management District



What is South Coast Air Quality Management District?

- Local Air Pollution Control Agency in <u>Southern</u>
 <u>California</u> (All of Orange & Metropolitan Parts of Los Angeles, Riverside & San Bernardino Counties)
- Population of 16.4 million (about half of California State's population)
- Area of 10,743 mi²
- Regulate 27,000 facilities, including 393 Major Sources
- Worst air quality in the U.S. (Ozone & PM 2.5)



Title V Permit Program

- National Operating Permit Program Established under Title V of the 1990 Clean Air Act Amendments
- Provides Consistent Permitting Process for Major Stationary Sources Nationwide
- Consolidates requirements into One Document
- Increases Compliance Accountability by Facility Operator
- Enhances Public Participation and EPA review of Permits

Who Is Subject to Title V Permit?

Major Stationary Sources of Toxic and Non-Toxic Pollutants

CO NOx VOC SOx PM₁₀ HAPs Major Source 50 10 10 100 70 10/25 Thresholds (tons/yr)

- Facilities Subject to Federal Regs. Such As:
 - Acid Rain Program (Title IV / Power Plants)
 - New Source Performance Standard (NSPS)
 - National Emission Standard for Hazardous Air Pollutants (NESHAP)

SCAQMD's Permitting Process

- Permit Application Prescreening/ Completeness Determination
 - Equipment Description
 - Emission Information
 - CEQA Determination (CEC is Lead Agency)
- Engineering Evaluation
 - Best Available Control Technology (BACT)
 - Air Emissions Modeling Analysis
 - Emission Offsets
 - Health Risk Assessment for Toxics Emissions
 - Other Applicable Rules
- Public Notice/ Public & other Agency Comments
- Review and Consider Comments prior to Final Permit Action



General Power Plant Permitting Process

- South Coast Air Quality Management District (SCAQMD)
 - Air Permitting Authority for all Power Plants within SCAQMD
 - Co-Air Permitting Authority with California Energy
 Commission (CEC) for Power Plants 50 MWs or larger
- Lead agency for preparation of environmental impacts analysis for Power Plants
 - <50 MWs generally the City or County</p>
 - ≥50 MWs CEC

Permitting/Licensing Process

South Coast AQMD's Role

- Local / Regional Air pollution control agency
- Permitting Authority for power plants rated less than 50 MWs
- Permitting Authority for SCAQMD's Title V Permit and Determination of Compliance (DOC) for CEC license for power plants rated 50 MWs or larger

California Energy Commission's Role

- State Agency in Sacramento implementing energy programs
- Primary Licensing Authority for power plants rated 50 MWs or larger
- Lead agency for the California Environmental Quality Act (CEQA)

SCAQMD Determination of Compliance (DOC) & Permitting Process

In order for SCAQMD to grant a Permit, project must meet specific requirements:

- New Source Review for Criteria Emissions
 - Best Available Control Technology/Lowest Achievable Emission Rate (BACT/LAER)
 - Air Quality Modeling Analysis
 - Emission Offsets
- New Source Review for Toxics
 - Cancer Risk
 - Non-Cancer Risk
- Prevention of Significant Deterioration for Criteria Emissions
 - Best Available Control Technology (BACT)
 - Air Quality Modeling Analysis
 - Visibility Modeling Analysis

SCAQMD Determination of Compliance (DOC) & Permitting Process (cont'd)

- Prevention of Significant Deterioration for Greenhouse Gases
 - Best Available Control Technology (BACT)
- Other requirements (i.e., continuous monitoring, record keeping and reporting)
- Public Notice / Public Comments / EPA Review

CEC/ SCAQMD Permitting Process

CEC Licensing Process



CEC
Application
for
Certification

Data
Adequacy
Determination

Preliminary
Staff
Assessment
(PSA)

Final Staff
Assessment
(FSA)

Presiding
Members
Proposed
Recommendations

Final License

AQMD
Application
for Permit to
Construct

Information Completeness Review Preliminary
Determination
of Compliance/
Proposed
Permit
(PDOC)

Final
Determination
of Compliance
(FDOC)

Final Permit to Construct (Title V/PSD)

SCAQMD Permitting Process



Recent Electric Generation Permitting

Issued permits

- •LADWP Scattergood Repower 524 MW
- •Pasadena DWP Repower 71 MW



Pending permits

- •NRG El Segundo Repower 449 MW (order withdrawing petition to amend Aug 2016)
- AES Huntington Beach Repower 844 MW
- •AES Redondo Beach Repower 546 MW (Request for suspension to February 2017)
- •AES Alamitos Repower 1095 MW

Addressing Emission Offset Needs

- Procure credits in open market, or
- Use AQMD internal bank
 - Rule 1304.1 (adopted Sept. 2013)
 - Provides power producers at existing locations the option to pay a fee to use offsets from the SCAQMD for repowering utility boilers
 - Upfront payment in full or annual payments
 - 9 anticipated repowering projects
 - Potentially >5,700 MW power replacement

Addressing Emission Offset Needs (con't)

- To facilitate compliance with the emission offset requirements, SCAQMD is developing two new rules:
 - Proposed Rule 1304.2
 California Public Utilities Commission Regulated Electrical Generating Facility Fee for Use of SOx, PM10 and NOx Offsets
 - Proposed Rule 1304.3
 Local Publicly Owned
 Electrical Generating Facility Fee for Use of SOx,
 PM10 and NOx Offsets
- Anticipated adoption January 2017

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