DOCKETED		
Docket Number:	15-AFC-01	
Project Title:	Puente Power Project	
TN #:	205971	
Document Title:	Information Hearing and Scoping Meeting Presentation	
Description:	PowerPoint Presentation Made by CEC Staff, Hearing Officer and Public Adviser at August 27, 2015 Public Meeting	
Filer:	Jon Hilliard	
Organization:	California Energy Commission	
Submitter Role:	Public Agency	
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Docketed Date:	9/1/2015	

CALIFORNIA ENERGY COMMISSION

Site Visit, Environmental Scoping Meeting and Informational Hearing





PUENTE POWER PROJECT (P3) 15-AFC-01

Purpose of Today's Proceedings

- To inform the Committee, the parties, and the community about the project, its progress to date in the application process, and perceived issues that need resolution,
- To describe the Commission's process in reviewing the Application for Certification,
- To hear from agencies, tribes and the public on environmental scoping for project review,
- To provide information about opportunities for the public, agencies and tribes to participate in this process and to comment on any aspect of the proposed project,



To discuss the project schedule.

Today's Agenda

- 4:30 p.m. Site Visit—bus tour to site
- 5:30 p.m. Applicant-staffed Project Information Stations
- 6:00 p.m. Presentations and Discussion
 - 1. Welcome from City of Oxnard
 - 2. Commissioners' Opening Remarks
 - 3. Hearing Adviser Energy Commission's Role
 - 4. Applicant Project Description
 - 5. Energy Commission Staff Environmental Review Process
 - 6. Staff's Issues Identification Report
 - 7. Presentation by City of Oxnard
 - 8. Staff's Proposed Schedule for the Licensing Process
 - 9. Public Adviser's Office Opportunities for Public Participation

7:15 p.m. Public Questions, Comments and Environmental Scoping



Energy Commission's Role

- Energy Commission has exclusive permitting authority over thermal power plants that are 50 megawatts or greater.
 - The Energy Commission has a certified regulatory program and is the lead state agency for California Environmental Quality Act (CEQA) review and ongoing compliance.
 - The Energy Commission's certification is in-lieu of all local and state permits.
 - The Energy Commission has appointed Commissioners Janea Scott (Presiding Committee Member) and Karen Douglas (Associate Committee Member) to oversee the licensing process for this project.



Ex Parte Rule

- Purpose: to provide full disclosure to all participants of any information that may be used as a basis for the future Decision on this project.
- All decisions made in this case will be made solely on evidence contained in the <u>public record</u>.
- No off-the-record contacts concerning <u>substantive</u> matters are permitted to take place between interested parties and the Commissioners, their Advisors, this Committee, or the Hearing Officer.



Ex Parte Rule

Contacts between interested parties and the members of the Committee regarding any substantive matter must occur in a <u>public forum</u> or in written form distributed to all the parties and made available to the public.



Environmental Review

- Energy Commission staff is an independent party in the proceeding. Staff will prepare an independent evaluation of the environmental, engineering, and public health/safety aspects of the proposed project and whether the project would conform to all applicable laws, ordinances, regulations and standards (LORS).
- Commission Staff will hold public workshops at locations near the site or at the Energy Commission in Sacramento. These workshops provide additional opportunities for the parties and governmental agencies to discuss substantive issues with the public.



Applicant's Presentation



Overview of Licensing Process

1. Data Adequacy- completed June 10, 2015

Minimum requirements to accept application

2. Staff Discovery and Analyses

- Issues Identification
- Data Requests/Discovery-180 days
- Public Workshops
- Preliminary Staff Assessment (PSA) and public comment
- Final Staff Assessment (FSA)

3. Committee Evidentiary Hearing and Decision

- Evidentiary Hearings on FSA and other information
- Presiding Member's Proposed Decision (PMPD) and public comments
- PMPD hearing and Commission decision



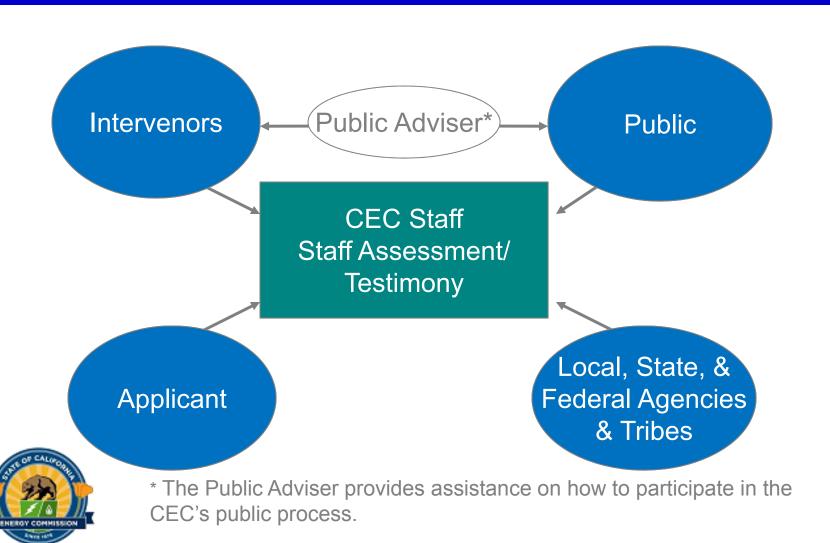
Discovery and Analysis Process

- Determine if the project proposal (AFC) complies with Laws, Ordinances, Regulations, Standards (LORS)
- Conduct Engineering and Environmental Analysis
 - identify issues
 - identify environmental impacts and examine potential mitigation measures
 - evaluate project alternatives and recommend conditions of certification
- Facilitate public and agency participation
- Staff produces a Preliminary Staff Assessment (PSA) and Final Staff Assessment (FSA)



Make recommendations to the Committee - FSA will be staff's testimony

Discovery and Analyses Process



Local, State and Federal Coordination

- Energy Commission staff work closely with other Local, State and Federal Agencies, for example:
 - Local: City of Oxnard
 - Regional: Ventura County, Ventura Air Pollution Control District, Regional Water Quality Control Board
 - State: Department of Fish and Wildlife, CA Coastal Commission, State Parks, CA ISO, OES,
 - Federal: Environmental Protection Agency, Fish and Wildlife Service, US Army Corps of Engineers, FEMA, FAA



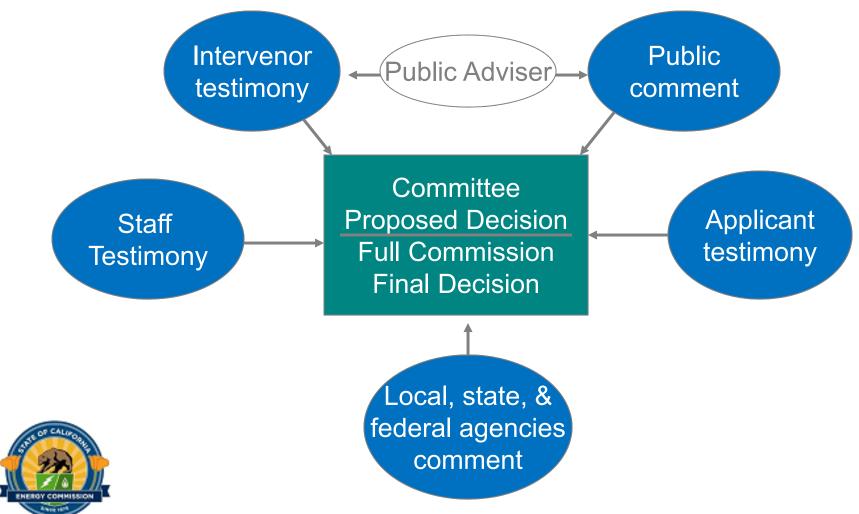
Evidentiary Hearing & Decision Process

- Committee conducts Hearings to create Evidentiary Record
- Issues Presiding Member's Proposed Decision (PMPD). The PMPD contains findings relating to:
 - Environmental impacts, public health, engineering
 - Project's compliance with LORS
 - Recommends conditions of certification
 - Makes findings of overriding consideration if appropriate
 - Recommends whether or not to approve the project
- Full Commission issues a Final Decision
- Appeals: Reconsideration by Commission; California Supreme Court



 Energy Commission monitors compliance with all conditions of certification (construction, life of the project, and closure)

Evidentiary Hearing & Decision Process



Staff's Issues Identification Report

Purpose

- Inform participants of potentially significant issues staff believes it will encounter;
- Provides an early focus on important topics;
- The Issues Identification Report is not limiting. Staff, agencies and other stakeholders may identify additional significant issues going forward.

Criteria for Significant Issue

- Significant impacts that might result from the project that may be difficult to mitigate
- The project as proposed might not comply with applicable laws, ordinances, regulations or standards (LORS)
- Conflicts might arise between the parties about the appropriate findings or conditions of certification
- Issues that might delay the 12-month siting process



Staff's Potential Issue Areas

Energy Commission staff has evaluated the AFC and has found potential major issues with:

- Air Quality
- Alternatives
- Biologic Resources
- Land Use
- Water, Hydrology, Sea Level Rise and Hazard

Discovery is not yet complete and other parties may identify their concerns.



Air Quality

- Insufficient Air Quality Mitigation
- Potential to emit (PTE) vs. recent historical emissions
- Staff will prepare its analysis based on actual historical emissions, not PTE, of P3 particulate matter (PM10) and may recommend that PM10 and its precursor, sulfur oxides (SOx), be fully mitigated.
- Staff believe that these additional mitigation measures may be difficult to develop in the local region which could be time consuming, potentially delaying the proposed schedule for the proceeding.
- Staff issued Air Quality Data Requests to address this potential issue, and applicant has provided initial responses.



Alternatives

- AFC Does Not Analyze Alternative Locations
- Staff will provide a complete evaluation of project alternatives, including consideration of potentially feasible alternative locations, for the Puente Power Project (P3).
- Staff must first determine whether any of the potential significant effects of the project could be avoided or substantially lessened by putting the project at another site.
- Due to the proposed project's potential for adverse effects to biological resources, and that it may not be in compliance with local LORS, staff believes that considering potentially feasible alternative site locations may be warranted.



Biological Resources

- Appropriate dune nesting habitat for special status species may exist as close as 500 feet northwest of the P3 site.
- Units 1 and 2 are the tallest structures in the area and would serve as perching sites for predatory species.
- One area at the project contains wetland vegetation (wooly seablite) that may meet criteria for California Coastal Commission-designated wetlands.
- CCC staff plan to visit the site and review the project owner's wetland delineation to verify the jurisdictional status.
- If determined to meet the CCC's criteria for a wetland, and there are no feasible alternatives to avoid impacting it, a suitable mitigation plan would need to be developed.



Land Use

- The city of Oxnard's Ordinance No. 2882 (adopted in July 2014) imposed a one-year moratorium (subsequently extended for a second year) on the approval of any special use permit, coastal development permit or any other discretionary city permit for any onsite energy generation facilities located within the Oxnard Coastal Zone.
- Staff will work with the city regarding conformity with current or pending land use LORS.



Soil, Water and Geologic Resources

- Three issues are summarized below, all pertaining to whether potential flood impacts would be significant and require mitigation.
- Flooding staff will determine whether or not P3 is considered critical infrastructure and how the effects of flooding should be incorporated into the project design.
- Sea Level Rise Staff will follow the seven policy recommendations listed in the State of California Sea-Level Rise Guidance Document (March 2013 update) and focus on the 2050 time horizon.
- Tsunami Staff will analyze the potential for the project site to be impacted by a tsunami and, if needed, recommend appropriate mitigation.



City of Oxnard's Presentation



Staff's Proposed Schedule

	ACTIVITY	Calendar Day
1	Application for Certification submitted	4-15-15
2	Staff Issues Data Request (Round 1)	7-17-15
3	Staff Files Issues Identification Report	8-10-15
4	Applicant files Data Responses (Round 1)	8-17-15/ 9-29-15
5	Information Hearing and Site Visit	8-27-15
6	Data Response and Issue Resolution Workshop	9-29/30-15
7	Staff Files Data Requests (Round 2, if necessary)	10-7-15
8	Applicant Provides Data Responses (Round 2, if necessary)	11-6-15
9	Data Response and Issue Resolution Workshop (if necessary)	11-12-15
10	VCAPCD Issues Preliminary Determination of Compliance (PDOC)	11-17-15



Staff's Proposed Schedule (cont.)

	ACTIVITY	Calendar Day
	Applicant submits Supplemental Information resulting from	
11	Workshops (if any supplemental information required)	11-23-15
12	Staff Files Preliminary Staff Assessment	12-22-15
13	Preliminary Staff Assessment Workshop(s)	1-25/26-16
14	VCAPCD Issues Final Determination of Compliance (FDOC)	2-15-16
15	Comments on PSA are Due	2-15-16
16	Staff files Final Staff Assessment (FSA)	3-10-16
17	Prehearing Conference*	3-31-16
18	Evidentiary Hearings*	4-18/19-16
19	Committee files Presiding Member's Proposed Decision*	5-20-16
20	Hearing on the PMPD*	6-22-16



^{*}Staff's suggested date – actual dates to be determined by the Committee

Post-Licensing Project Compliance Oversight

If the project is approved:

- Purpose: To assure compliance with all Conditions of Certification, applicable LORS and building codes during construction, operation & decommissioning
- Compliance Project Manager (CPM) coordinates oversight of construction and operation
- Changes to Energy Commission Decision require project owner to file a petition to amend.

Puente Power Project Docket No. 15-AFC-01

Informational Hearing and Site Visit

Alana Mathews

Public Adviser

August 27, 2015





What's Public Adviser?

The Public Adviser is an independently appointed attorney who:

- Helps the public understand the process
- Recommends the best way to be involved
- > Assists in successful participation in proceedings

Notice Public

Outreach for Informational Hearing and Site Visit

- Who: Local city and county officials, tribal officials and members, schools, non-profit groups and community organizations, property owners, public members who have contacted our office
- How: Paid local newspaper advertisement, local libraries, email blasts, informational meetings

Two Levels of Public Participation

Importance of Public Participation through Public Comment

- Public comments are considered by the Commissioners
- Public comments help inform the Commissioners, staff, and interested parties of public concerns
- Public comments are necessary to understand the concerns of residents
- Public comments are not considered evidence but are part of the official record

Two Levels of Public Participation

First Level - Public Comments (Informal Participation)

- Verbal comments at public meetings through Blue Cards
- Electronic comments through the Energy Commission e-filing system
- Written comments to the Energy Commission Dockets Unit:
 - a) Hand deliver to the Public Adviser or representative
 - b) Dockets Unit California Energy Commission 1516 Ninth Street Sacramento, CA 95814

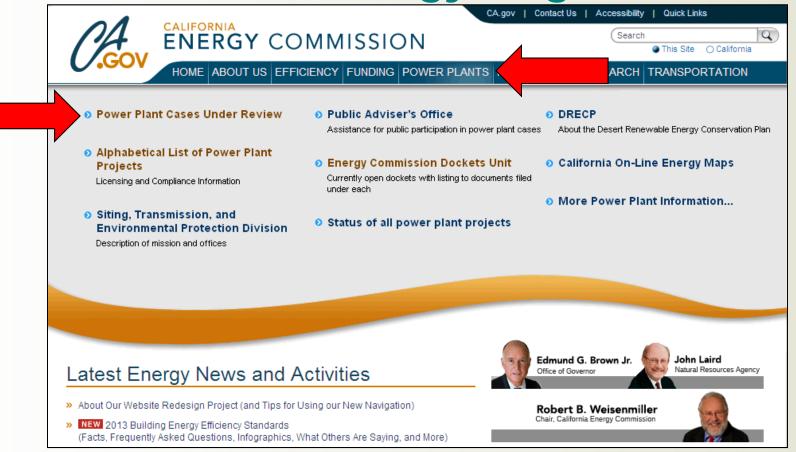
Two Levels of Public Participation

Second Level - Intervening (Formal Participation)

- An Intervenor is a party to the proceeding
- Anyone may file a Petition to Intervene
- You do not have to be or have an attorney to intervene
- > The PAO can provide a sample Petition to Intervene
- Petition is considered by assigned Committee; determination within 30 days

How Participate

www.energy.ca.gov



Online Project Information



Home 🦈 sitingcases

Alphabetical List of Power Plant Projects Filed Since 1996

- · Information about "e-filing" and "e-commenting" at the California Energy Commission
- California Energy Commission Fact Sheet: Certifying Thermal Power Plants

Application for Certification, and Compliance documents are listed on the individual project pages.

Abengoa Mojave Solar Project - Mojave Solar LLC Alamitos Energy Center

Almond 2 Peaking Power Plant Project - Turlock Irrigation District

Argus Cogeneration Expansion

Avenal Energy - Avenal Power Center, LLC

Beacon Solar Energy Project

Black Rock 1, 2, and 3 Geothermal Power Project

Blythe - Blythe Energy LLC

Blythe II Combined Cycle - Blythe Energy LLC

Blythe Solar Power Project - NextEra Blythe Energy Center

Blythe Transmission Line - Blythe Energy LLC

Border - Calpeak (Emergency Peaker)

Bottle Rock Geothermal - U.S. Renewables Group (Repower)

Bullard Energy Center (BEC)

Calico Solar Project - Calico Solar LLC (Formerly Solar One Project - SES Solar One LLC)

Canyon Power Plant

Carlsbad Energy Center - NRG

Carrizo Energy Solar Farm

Century - Allance (Emergency Peaker)

Chevron Richmond Power Plant Replacement Project Chevron USA, Inc.

Chula Vista Energy Upgrade Project - MMC Energy, Inc.

City of Vernon Malburg Generating Station

Colusa Generating Station (CGS)

Community Power - Kings River Conservation District

CPV Vaca Station

Delta - Calpine

Drews - Allance (Emergency Peaker)

Magnolia - SoCal Power Authority

Maiburg Generating Station - City of Vernon Mariposa Energy Project - Mariposa Energy, LLC

Mariposa Energy Project - Mariposa Energy, LLC Marsh Landing Generating Station

Metcaif - Metcaif Energy Center LLC

Midway Peaking (formerly Starwood Power) - Starwood

Modesto Irrigation District - Ripon, Simple Cycle

(Abengoa) Mojave Solar Project - Mojave Solar LLC Morro Bay - Duke

Moss Landing Unit 1 & 2 - Duke

Mountainview - SCE

Niland Gas Turbine Plant (SPPE)

Oakley Generating Station (Formerly Contra Costa

Orange Grove Energy, Simple Cycle

tay Mesa - Calpine

Paien Solar Power Project - Naiep Solar Project I, LLC Palmdale Solar-Gas Hybrid - City of Palmdale

Palomar Escondido - Semora

Panoche Energy Center - Energy Investors Fund

Pastoria - Calpine

LLC

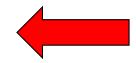
Pio Pico Energy Center - Pio Pico Energy Center LLC Procter & Gambie Cogeneration Project - Sacramento

Puente Power Project - NRG Oxnard Energy Center LLC

Quall Brush Generation Project - Quall Brush Genco, LLC

Redondo Beach Energy Project - AES Southland, LLC Rice Solar Energy Project - Rice Solar Energy LLC / SolarReserve LLC http://www.energy.ca.gov/sitingcases/alphabetical.html

http://www.energy.ca.gov/sitingcases/puente/





How Participate



Puente Power Project

Docket Number:

15-AFC-01 (Application For Certification)



La información en español

Project Status: In Review

Committee Overseeing This Case:

Janea Scott, Commissioner, Presiding Member

Karen Douglas, Commissioner, Associate Member

Hearing Officer: Raoul Renaud

Original Proceeding



- Submit e-Filing
- Documents for this Proceeding (Docket Log)
- Exhibit List
- · Proof of Service List
- Proof of Service Declaration Form MS Word or PDF
- · Search Documents in this Proceeding
- · Search All Power Plant Documents

Calendar

August 27, 2015 Public Site Visit, Environmental Scoping Meeting and Informational Hearing - Puente Power Project



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Mailing 1516 Ninth St, MS-12

Sacramento CA 95814-2950

Email publicadviser@energy.ca.gov

Website www.energy.ca.gov/public_adviser

Public Participation and Sources of Information

Open Public Process

- Workshops/Hearings are noticed at least 10 days in advance
- Mailing lists
- List Server: www.energy.ca.gov/listservers

The AFC is available for review at the following Oxnard libraries:

- Main Library Downtown
- Colonial Branch
- South Oxnard Branch

All project documents are available for public review at:

- Energy Commission Web site: http://www.energy.ca.gov/sitingcases/puente
- Dockets Unit at the Energy Commission 1516 9th Street, MS - 4 Sacramento, CA 95814-5512

