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#### BEFORE THE

#### CALIFORNIA ENERGY COMMISSION

In the Matter of:	)
	)
2015 Integrated Energy	)
Policy Report	

) Docket No. 15-IEPR-04

COMMISSIONER WORKSHOP FUGITIVE METHANE EMISSIONS IN CALIFORNIA'S NATURAL GAS SYSTEM IN SUPPORT OF THE AB 1257 REPORT

CALIFORNIA ENERGY COMMISSION FIRST FLOOR, ART ROSENFELD HEARING ROOM 1516 NINTH STREET SACRAMENTO, CALIFORNIA

> MONDAY, June 1, 2015 9:30 A.M.

Reported by: Kent Odell

#### APPEARANCES

#### Commissioners Present

Robert B. Weisenmiller, Chair, CEC

#### Staff Present

Heather Raitt Ivin Rhyne, Moderator, Manager, Supply Analysis Office Chris Marxen, Moderator Mike Gravely, Deputy Division Chief, Energy Research and Development Division, CEC Guido Franco David Stoms, Moderator, Energy Research and Development Division

#### Guest Speakers

Elizabeth Scheehle, California Air Resources Board Chuck Magee, California Public Utilities Commission Steven Bohlen, California Department of Conservation, Division of Oil, Gas and Geothermal Resources Timothy O'Connor, Environmental Defense Fund Ramon Alvarez, Environmental Defense Fund Dr. Marc Fischer, Lawrence Berkeley National Laboratory/ UC Davis Francois Rongere, Pacific Gas & Electric Company Deanna Haines, Southern California Gas Company and San Diego Gas & Electric

Also Present (\* by WebEx)

Public Comment

\*Rosa Dominguez Allison Smith, Southern California Gas Ryan Kinney, Clean Energy

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San Diego Gas & Electric

1 P R O C E E D I N G S 2 JUNE 1, 2015 9:34 a.m. 3 MS. RAITT: All right, we'll go ahead and 4 get started. Good morning. Welcome to today's 5 IEPR Commissioner Workshop on Fugitive Methane 6 Emissions. 7 I'm Heather Raitt, the Program Manager 8 for the IEPR. I'll go over a few housekeeping 9 items. 10 The restrooms are in the atrium; a snack 11 room is on the second floor at the top of the 12 atrium stairs. 13 If there is an emergency and we need to 14 evacuate the building, please follow staff to 15 Roosevelt Park which is across the street 16 diagonal to the building. 17 Today's workshop is being broadcast 18 through our WebEx Conferencing System and parties 19 should be aware that you're being recorded. 20 We'll post the audio recording on the Energy 21 Commission's website in a couple of days and a 22 transcript in about a month. 23 Today we'll have break for an hour lunch 24 at about 12:30. At the end of the day there will 25 be an opportunity for public comments. We're

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asking parties to please limit their comments to
 three minutes so that the maximum number of
 participants will have an opportunity to speak.

For those in the room who would like to make comments, please fill out one of these blue card and give it to me. When it's your turn to speak, please come to the center podium and speak in the microphone.

9 For WebEx participants, you can use the 10 chat function to tell our WebEx Coordinator that 11 you would like to make a comment during the 12 public comment period, and then we will either 13 relay your comment or open your line at the 14 appropriate time. For phone-in participants, we 15 will open the lines after hearing from the in-16 person and WebEx comments.

17 If you haven't already please sign in at 18 the entrance of the hearing room. Materials for 19 the meeting are available there.

20 Written comments are due on June 15th. 21 And the workshop notice explains the process for 22 submitting comments.

And with that, I'll turn it over to ChairWeisenmiller.

25 CHAIRMAN WEISENMILLER: Good morning.

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1 I'd like to thank everyone for their

2 participation today. Obviously this is one of 3 our more important topics as we think through the 4 policy issues associated with natural gas is the 5 fugitive emissions question, which certainly can 6 have significant impacts in terms of greenhouse 7 gas or climate change, and also may even have 8 safety implications.

9 I always think of the cover of the 10 Science Magazine that had the picture from space 11 of sort of the emissions where you saw sort of a 12 real hot spot around Four Corners, and sort of a 13 less hot spot, but still a spot around I want to 14 say Bakersfield.

15 So, again, it certainly brought home that 16 that's an issue that we really need to focus on 17 and certainly looking forward today to hearing 18 about the most recent scientific research on this 19 top, so we can get a better handle on what the 20 policy implications are. And thanks.

21 MS. RAIT: Our first speaker is Chris
22 Marxen.

23 MR. MARXEN: Good morning, everybody.
24 Good morning, Mr. Chair.

25 In 2013, the Governor signed into law

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Assembly Bill 1257. The legislation mandates the
 Energy Commission to produce a report to identify
 strategies to maximize the benefits obtained from
 Natural Gases and Energy Source. The first
 report is required to be published on November 1,
 2015, and then every four years thereafter.

7 This workshop today is the fourth subject 8 matter workshop that the Energy Commission has 9 held for the report.

10 We have previously conducted workshops on 11 Transportation, California's Natural Gas 12 Infrastructure, and the Use of Natural Gas in

14 We currently anticipate releasing a Draft 15 Report to the public in late July and plan to 16 hold a workshop on the Draft Report in late

Zero Net Energy Buildings.

17 August.

13

18 Today we have assembled three panels who 19 will present their viewpoints relating to the 20 following topics: 1) California State Agencies 21 Perspectives; 2) Research on Methane Emissions 22 from the Natural Gas System; and 3) California's 23 Ongoing Research and Potential Detection and 24 Mitigation Efforts.

25 Information presented at these workshops

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1 and received during the comment period will be 2 considered and incorporated as appropriate into 3 the Final AB 1257 Report. With that, I'd like to 4 turn the microphone over to Ivin Rhyne for the 5 first panel.

6 MR. RHYNE: Thank you, Chris. My name is 7 Ivin Rhyne, I'm the Manager of the Supply 8 Analysis Office here in the Energy Commission. 9 And it's my pleasure to head up this first set of 10 panelists.

11 This first panel really brings together 12 members of the California State Government. 13 California is engaged on a number of issues 14 related to understanding and curbing the methane 15 emissions associated with Natural Gas.

16 This morning, I'll be giving a brief introduction to each of the speakers, we've asked 17 18 the speakers to give short presentations 19 associated with their areas of expertise, and at 20 the end we'll have some follow-up questions both 21 from myself, from the dais, and anyone in the 22 public who is interested in asking questions of 23 the members of the panel.

24 So with that, we'll start first with the 25 Energy Commission and I'll introduce our first

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speaker, Mike Gravely. Mike Gravely is the
 Deputy Division Chief of the Energy Research and
 Development Division at the California Energy
 Commission. This Division manages over \$150
 million annually in new energy-related research
 and development projects.

7 His efforts and the efforts of his division support the energy research and 8 9 development needs of the State in a variety of 10 areas and include expanding energy efficiency and 11 demand response, integrating renewables, 12 evaluating new advanced generation systems, 13 implementing the California Smart Grid, guiding 14 energy related environmental research, of which 15 methane emissions falls under, and assessing 16 future energy storage needs and demonstrating 17 energy smart sustainable communities. 18 Mike Gravely has a prepared presentation,

19 so, Mike, the floor is yours.

20 MR. GRAVELY: Good morning. My 21 discussion today on our research and development 22 at the Commission here will focus in two areas, 23 the first one is the research we're doing 24 specifically on methane emissions and assessment 25 and mitigation. And then the second part of this

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1 will be discussing our work in pipeline

2 infrastructure integrity and safety.

3 Currently we've got some existing 4 projects, and I'll cover these first and then I'll discuss a couple of our successful past 5 6 projects and be prepared to answer any questions 7 you may have. There are also several of the researchers are here if there are specific 8 9 questions that I'm not able to answer, then I'll 10 be glad to bring them up to the mic for them to 11 answer any questions that may come up.

12 In the area of methane emissions, the 13 four projects that we've talked about in general, 14 and I wanted to cover the overall assessment, one 15 project is looking at the quantification of the 16 residential area and making measurements to 17 determine if the residential peaks are in line 18 with the expectations or higher than expected 19 areas, and what areas they would be -- talking 20 about natural gas use in the home for heating and 21 for cooking and other opportunities for natural 22 gas, and determining if there is a substantial 23 amount of leakage that needs to be addressed in 24 that area.

The next area is improvements in leak

25

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1 detection and this is a case where they're 2 working with the utilities to determine if there 3 are better ways to detect natural gas leak of the 4 infrastructure, and also to determine ways to 5 identify areas where this will be the best for 6 mitigation and determine how to do that. This 7 would be developing analytical areas and this is 8 one where they've actually been looking at taking 9 some measurements and then determining from those 10 measurements where the best areas are.

11 Evaluation of Opportunities to Mitigate 12 Fugitive Methane Emissions from the California 13 Natural Gas System. In this case here, it's 14 looking at the whole system, in general, across 15 the industry, trying to find methodologies to 16 reduce methane emissions and also to determine 17 different mitigation techniques and compare the 18 cost of the mitigation to the value of the 19 mitigation technique to determine which ones are 20 most cost-effective for the utility.

21 And this last one here is on a Top-down 22 quantification where they're looking at taking 23 air measurements and land measurements and trying 24 to figure out methodologies to assess where the 25 leakages are coming out of buildings, coming out

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1 of pipes, and also to determine the

2 concentration, and based on that to develop some 3 assessment of where we are and also come up with 4 various areas for mitigation.

5 A couple of major successes that we've 6 completed in the past or are wrapping up right 7 now, this case here, there is some work being done by the Lawrence Berkeley National Lab where 8 9 they took some measurements from towers and 10 actually measured the intensity of the methane in 11 the air to determine if they could use those measurements to actually take over time, 12 13 reductions; as we address our AB 32 goals, one of 14 the elements is determining if we're getting the 15 savings that we're expecting to get and are we 16 actually reducing those. So this one is where 17 they actually took two different towers, took the 18 readings and developed models to see if they were 19 able to in fact measure that and estimate that. 20 In the area of natural gas system, this 21 is a case where they've looked at the different 22 areas throughout the state and determined what 23 methodologies were available in the distribution 24 system, as well as production and processing of 25 natural gas, the storage of natural gas, and

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1 transmission of natural gas, looking for areas
2 for potential leakages and looking for areas for
3 mitigation opportunities.

4 The final one we have here is talking 5 about the opportunity where we're doing some 6 actual airborne measurements here, so they're doing measurements both from aircraft, as well as 7 8 ground systems, and they're measuring the 9 intensity of the methane in the air and they're 10 able to separate the intensity from the 11 technology that they're using, and also help them to understand if they can determine where the 12 13 leakage is coming from. The goal here would be 14 to be able to identify leaks from a non-intrusive system and also to be able to determine where 15 16 it's coming from and go back and work on reducing 17 those emissions.

18 The next area in Research and Development is in Pipeline Safety and Infrastructure and 19 20 Integrity. Here are some of the ongoing projects 21 here looking at monitoring the system to 22 determine where the leaks are and determining how 23 to mitigate those potential leaks. There's 24 technologies in this area, we're looking at two 25 types of technologies, one would be technology

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1 where you would run sensors through the pipes and 2 they would look for integrity, they would look 3 for cracks, they would look for wells and joints, 4 and the other one is you're trying to find 5 opportunities to determine leaks and determine 6 the integrity of the system by not having to be 7 intrusive, in other words by using sensors, by 8 using computer systems to track the movement of 9 the gas through the lines, and to do that in a 10 manner that you would be able to predict when an 11 unusual amount of gas was leaking in one area to 12 give you some kind of indication that there was 13 an area that needed to be researched in more 14 detail, or looked into closer.

15 Here are a couple examples of work that 16 we've done. This shows you one of the types of 17 sensors that goes through the pipeline on the top 18 picture, and on the bottom picture it shows you 19 the NIMS technology that's used for measuring, 20 again, some of this is done inside the pipe, some 21 of this is done outside, it depends on whether 22 you're trying to look at things as for actual 23 pipe integrity. Obviously, when you get inside 24 the pipe, then that requires more intrusion into 25 the system than if you can develop a sensor

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system that can do this outside the pipeline and
 without having to shut down the pipe and do these
 maintenance activities.

4 This is another technology we looked at, 5 so we've been looking at different ones to 6 develop not only pipeline integrity, to be able 7 to look for corrosion, to be able to look for 8 cracks in the pipe, to be able to look for leaks, 9 this is another technology, another vendor 10 product to go through the pipelines checking for 11 integrity and being able to determine the 12 potential for leaks in the future.

13 The next one hear talks about where a 14 computer system, where they're looking at 15 monitoring the natural gas system, and looking at 16 the flow through the system to determine if the 17 flow has been disrupted, determine if there is an 18 area there. It also allows them to look at 19 intrusion, so if someone is digging and begins to 20 impact the pipe, and they begin to see changes, 21 they'll notice it right away and can maybe, if 22 they haven't been determined, they can go make a 23 correction enacted before it becomes more 24 damaging from there.

25 So again, if there are any questions from

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1 the panel?

2 CHAIRMAN WEISENMILLER: Yeah, let's start 3 with I guess the basic guestion on methane 4 emissions, a lot of our work seems to be focused 5 on pipelines, and I was trying to understand our 6 ability to differentiate between gas from pipes, 7 natural gas, versus emissions from Agriculture, 8 you know, things like raw sewage, composting. So 9 where are we at this point in terms of the census 10 between the two? I don't know if Guido --11 MR. GRAVELY: Dr. Guido will answer here for us. But in general, they're able to use 12 13 methodologies to determine the difference and 14 specify it, but I'll give more specific answers 15 from Guido here. 16 MR. FRANCO: Thank you, Mike. I don't 17 have a doctor's degree, but it looks like it. 18 Okay, yeah, so the researches are using tracers 19 like for example ethane --20 CHAIRMAN WEISENMILLER: Okay. 21 MR. FRANCO: -- that are associated with 22 methane types of releases from the natural gas 23 system, but it is not present in -- or almost no 24 presence from biogenic sources like landfills or 25 other sources. And also, they are using oil

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1 traces opportunities like volatile organic 2 compounds, you know, that could differentiate 3 from where the methane emissions are coming from. 4 CHAIRMAN WEISENMILLER: Okay and in terms 5 of looking at our overall inventory, what's your 6 sense of the breakdown of fugitive emissions 7 between, you know, this sort of biogenic versus 8 the natural gas pipeline system? 9 MR. FRANCO: Okay, the ARB inventory 10 suggests that, at least for the San Joaquin 11 Valley, that the vast majority of emissions are 12 coming from landfills, dairy farms, and in 13 general the agricultural sector. A relatively 14 small amount is coming from the natural gas 15 system, but a relative number depends on the eye 16 of the person looking at the data. This 17 afternoon, Dr. Marc Fischer will give a 18 presentation about the latest results. 19 CHAIRMAN WEISENMILLER: Okay, do you have a sense of natural seepage? What that level 20 21 might be? 22 MR. FRANCO: Natural seepage is mostly 23 happening at least in Los Angeles, in the Los 24 Angeles area, and there have been attempts to estimate the natural emissions and to be able to 25

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estimate the emissions from the natural gas
 system because when you are measuring
 concentrations you cannot distinguish between
 natural seepage and the methane coming from the
 natural gas, but there have been different
 studies trying to estimate emissions coming from
 natural seepage.

8 CHAIRMAN WEISENMILLER: Do you have a 9 sense of the seasonal variation on gas, on 10 emissions, particularly on the pipeline system? 11 MR. FRANCO: We don't have information, 12 but one of the things that Marc Fisher is going 13 to say is that emissions are sporadic, there is 14 not a steady level of emissions, so spot 15 measurements may not do the job because we need 16 methane emissions on an annual basis, and he will 17 talk about the fact that in some cases he sees 18 high emissions, on other days his measurements 19 suggest relatively low emissions. So there's a 20 need for more continuous type of measurements to 21 get at an annual level estimation of emissions. 22 CHAIRMAN WEISENMILLER: Yeah, I mean 23 obviously in terms of operating the gas system, 24 you can pack gas in at certain times, you know, 25 if you expect surges in demand, or again you've

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1 got that variation of packing and also in terms 2 of demand, you could have periods where there's 3 lots of gas flowing out or other periods like the 4 summer where there was presumably relatively 5 little.

6 MR. FRANCO: Yeah, so our research is 7 trying to explain or trying to find reasons for 8 these high emissions, but I think we're not there 9 yet. Like for example, in underground storage 10 facilities the emissions are not constant. And 11 we're trying to figure out, you know, under what 12 circumstances we see relatively high emissions.

13 CHAIRMAN WEINSENMILLER: And some of the 14 research you and I have talked about also talks 15 about the Fat tail distribution that we might 16 have, say, 80,000 oil and gas wells in 17 California, but that there's a limited number of 18 those that are relatively high emitting. So, as 19 we go through the various studies, how are we 20 sort of differentiating between those fat tails? 21 MR. FRANCO: Yeah, so the same results 22 apply for the entire natural gas system and we're 23 seeing the same behavior; even when Fullerton 24 State University measured emissions from other 25 compound levels, like for example valves or

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phalanges, and the same thing. And the problem 1 2 is that there are no easy ways to determine a 3 priori when a unit or a system is going to be a 4 high emitter, a super emitter. So we need to start developing methodologies to identify super-5 6 emitters. And there are efforts on the way, you 7 know, to do that including I think some 8 presentations the EDF is going to provide today, 9 but there are other groups doing similar things 10 and we're involved in that type of work. 11 CHAIRMAN WEISENMILLER: Okay, last 12 question is, similarly in terms of homogeneity, 13 one of the things we're going to look at is 14 residential emissions and sort of those of us in 15 the Energy Efficiency Space, you know, going back 16 to Socolow's pioneering work at Princeton, always 17 sort of realized that you could have a 18 subdivision of houses and, depending upon the 19 construction practices, you'd have much different 20 energy efficiency or energy usage going across 21 that subdivision. So I'm trying to understand 22 statistically, you know, how are we dealing with 23 the potential variation in households as we try 24 to track what their contribution is.

25 MR. FRANCO: Yeah. So Barry Fischer and

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1 his group have conducted some very preliminary 2 measurements, just about 10 homes, and it was 3 mostly to develop the methodology to estimate 4 emissions from homes. But there is new work that 5 started just a few months ago where he's going to 6 be measuring about 100 homes in California; that 7 may not be enough, but the idea is to start this work and find out what else is needed. Again, he 8 9 will be presenting some results this afternoon 10 suggesting that, yeah, we have leaks from our 11 homes. And we also have planned work looking at 12 all the facilities downstream of the meters like 13 buildings, industry, homes, I mean, yeah, other 14 end users. 15 CHAIRMAN WEISENMILLER: Okay, thanks. 16 Let's go on to any other questions for Mike or 17 Guido.

18 MR. RHYNE: Right. None for me. So
19 thank you, Mike; thank you, Guido. We'll set up
20 for the next presentation here.

21 Our next presenter is Elizabeth Scheehle
22 from the California Air Resources Board.

23 Elizabeth is a Branch Chief for the Oil and Gas 24 and Greenhouse Gas Mitigation Branch at the Air

25 Resources Board. She's been at the Air Board for

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1 eight years with experience in oil and gas, 2 carbon capture and sequestration, cap-and-trade, 3 and field measurements. In her current position, 4 she oversees regulatory and analytical 5 initiatives related to the oil and gas sector. 6 Before joining the Air Board, Elizabeth 7 was a Senior Analyst in U.S. EPA's Climate Change 8 Division. She holds Master's Degrees in Public 9 Health from John Hopkins University and a 10 Master's in Public Policy from Harvard 11 University's Kennedy School of Government, and an 12 Undergraduate Degree in Earth and Atmospheric 13 Sciences from Georgia Institute of Technology. 14 Elizabeth? 15 MS. SCHEEHLE: Thanks. And thank you for 16 the opportunity to talk about what ARB is doing 17 on oil and gas, on methane emissions from oil and 18 This is an important part of our overall qas. goals to reduce back to 1990 levels by 2020 and 19 20 the recently announced Governor's goal of 21 reaching 40 percent by 2030.

I'll walk through why we feel methane emissions from the sector are important, what can be done, what ARB is doing, what research we're conducting, and what's our plan going forward.

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1 So supporting our greenhouse gas goals, 2 we've recently released a draft concept paper and 3 held a workshop last week on our Short Lived 4 Climate Pollutant Strategy. The strategy covers 5 methane, as well as black carbon and fluorinated 6 gases, and the plan lays out a goal for reduction 7 in methane emissions of 20 percent by 2020 and 40 8 percent by 2030. The oil and gas sector is one 9 important part of this strategy.

10 In addition, we're looking at methane 11 emissions from natural gas infrastructure as part of our larger technology assessment for vehicles 12 13 and fuels. The emissions from the natural gas 14 infrastructure is often called "methane leakage," 15 but that actually includes a lot more than that, 16 it's leakage, it's intentional venting, and 17 oftentimes also includes combustion. That plays 18 a role in how natural gas and electricity and 19 other things compare in terms of vehicles and 20 fuel choices. But the methane leakage is just 21 one component. The use of renewables, tailpipe 22 emissions are also big components in that 23 assessment.

Related, the Low Carbon Fuel Standardcalculates lifecycle carbon intensities for all

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1 fuels, including conventional and renewable
2 natural gas. Methane leakage is a component of
3 that assessment.

And I want to also mention that the Governor's goal for cleaner home heating fuels and reducing methane emissions from the natural gas sector is one potential mitigation measure that would reduce greenhouse gas emissions from that sector.

10 To put the emissions in context, I'm 11 showing the results of our Draft 2013 California 12 Inventory. As you can see, natural gas and oil 13 make up 15 percent of the methane emissions in 14 2013. That's from the entire sector with nine 15 percent coming from the pipeline side and six 16 percent from oil and gas production. And 17 production includes processing, as well. And 18 when I talk about pipelines, that nine percent is 19 not just the pipelines themselves, but also other 20 infrastructure such as the meter and regulating 21 stations and the compressor stations. 22 The improvement to this inventory is from

23 some work we did several years ago that was a
24 very in-depth survey of the industry in the
25 transmission distribution and production side to

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improve our inventory on that side, so it has
 actually increased since our last inventory.

3 And then that's the top, that's the 4 middle graph that you'll see. The bottom two, 5 which are a little bit more challenging to see, I 6 didn't realize they would come out that small, 7 but that compares methane in general to the other 8 gases, so if you use the 100-year global warming 9 potential, the methane emissions are about eight 10 percent of total greenhouse gas emissions.

Given the short-lived nature of the emissions, looking at the 20-year global warming potential is also interesting. This is shown in the pie chart that's labeled 2013-B and those methane emissions rise to 17 percent of the greenhouse gas emissions when you look at it that way.

18 CHAIRMAN WEISENMILLER: So is that by 19 weight, by molecule? What's your metric?

20 MS. SCHEEHLE: That's the total, so it's 21 million metric tons of CO<sub>2</sub>E is what we're looking 22 at, and it's just using for the 100-year it's 25, 23 and I believe the 20-year is 83, something around 24 there, so that's why you see the difference.

25 I also wanted to show the national

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1 emissions and leakage numbers because this is 2 important, especially when we're thinking about 3 where our natural gas comes from. So one reason 4 is we get an overwhelming amount of our natural 5 gas from out of state, and we get a majority of 6 our oil from out of state, as well. The gas is 7 often found along with oil, and so that's why I've included the petroleum numbers here, as 8 9 well, because a lot of the associated gas, what 10 they call associated gas, is actually accounted 11 for in that pie chart.

12 And there are many ways to apportion 13 those emissions. These are the U.S. EPA numbers 14 from their most recent inventory. And, like I 15 said, they apportion the associated gas and 16 petroleum.

17 The leakage estimates are determined by 18 taking these U.S. EPA numbers, generally, or 19 other numbers, other emissions numbers, and 20 dividing by some sort of metric, often through-21 put. When we've looked at the studies that are 22 out there, a recent meta-analysis from last year 23 and other studies, generally the leakage rates 24 fall between one and three percent, but there are 25 some outliers for that.

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1 In the Low Carbon Fuel Standard, we've 2 used an estimate of 1.15 and this value is used 3 in a key model that, as it says there, is the 4 GREET model and it's based on the U.S. EPA 5 numbers adjusted for combustion, which is found 6 elsewhere in the model, and discounted for 7 distribution since the fueling stations are 8 oftentimes a little bit more upstream of the 9 system.

10 One thing that is of note is that this 11 leakage number is of great interest right now. 12 There's a lot of studies going on, recently 13 completed, and reconciling the top down, the 14 atmospheric studies that we've talked about some, 15 and the Bottom-up more equipment-based studies 16 that have been coming out, they will be important 17 in the coming years and we're going to be closely 18 following those studies and incorporating them 19 where appropriate in our analysis.

20 So now that I've covered what the 21 emissions are, I wanted to touch on what could be 22 done to reduce those emissions. This is not an 23 ARB chart, this is more just illustrative, it 24 comes from an ICF Report, but it's just more 25 illustrative of what can be done, that there are

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1 cost-effective measures out there for the natural 2 gas sector. And this shows the green are the 3 ones that are cost savings, and the width is how 4 much you can get from that. So I just wanted to 5 show that there are cost-savings measures out 6 there and we are actually in some ongoing 7 rulemakings that I'll talk about next, that look at both how much it costs and what some of the 8 9 savings and how much you can reduce from various 10 options.

11 So to move into what we're actually doing 12 right now, we're covering sort of the whole 13 sector. I put the scheme of the infrastructure 14 on the right. And first, we're in the middle of 15 a rulemaking right now on the production 16 processing and storage sector and that actually 17 also includes the compressor stations along 18 transmission lines because they include a lot of the same components when you're talking about 19 20 obviously the compressors themselves and other 21 things like pneumatics and tanks that may be 22 there, as well. So that includes that first 23 part, the production processing, and a little bit 24 of the natural gas transmission storage for the 25 storage and the compressor station portion of it.

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We have a draft proposal and that includes mitigation for compressors, pneumatic devices, storage tanks, recirculation tanks related to well stimulation, and leak detection and repair, as well as the reporting component on liquids unloading.

7 And I wanted to mention leak detection and repair and get to your earlier question, 8 9 Chair Weisenmiller, about super-emitters, and 10 this is one place where we think that fat tail 11 and having a leak detection repair program is 12 very important in order to address some of those 13 and get to some of those super-emitter fat tail 14 issues.

We're also working closely, and I know Chuck will be talking about this in a minute, so I'll just touch on we're working with the CPUC on a measure on transmission distribution pipelines, as well. We're just getting in the data from the utilities and we'll be working with the PUC on mitigation options.

22 Between these two Regulations, the State 23 is addressing emissions from the various 24 infrastructure sectors, but we do think National 25 actions are important since we get the majority

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1 of our oil and gas from out of state.

2 As this map shows, actually taken from a 3 CEC document, only approximately 10 percent of 4 our natural gas comes from within the state. We get the rest from a variety of mid and western 5 6 states and Canadian production fields. The 7 practices in emissions from outside of California 8 are also important to reducing emissions related 9 to the gas that we use within the state.

10 CHAIRMAN WEISENMILLER: Actually, I meant 11 to ask you, and that's a great chart for the 12 question, so flipping back, do we have a sense of 13 the variation in emissions across from, say, 14 Permian to Alberta? Obviously some of the, well, 15 our relationship with Texas and Canada go back to 16 the `50s, you know, and it was more in the `90s 17 that we started bringing in lots of Rocky 18 Mountain Basin gas, certainly California 19 production was from the '30s. So, again, the 20 sort of technologies are different. Do we have a 21 sense of which of these are the most problematic 22 sources?

23 MS. SCHEEHLE: I think we're getting into 24 right now the differences between those basins, 25 and it's a little challenging because there's a

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1 lot of studies, and so you have to dig through 2 all of those different studies and see what the 3 actual differences are. If you look at the EPA 4 methodology, there's some variation they have, 5 some very large regional distinctions, but their 6 regions are fairly large. But there are some 7 differences between what you'll see in Texas 8 than, say, California which is a lot of what it 9 is in the Western Region. But that's something 10 that we're going to be looking into as we go 11 forward in the process and try and refine our 12 estimation.

13 So I also just wanted to touch on some 14 general thoughts as ARB has started to look into 15 methane emissions and what's often called 16 "methane leakage." As I mentioned, it's really 17 the emissions to the atmosphere that we consider 18 important. Leakage is one way to look at this, 19 it's not a perfect way, it's just one measure 20 related to the through-put of the system. And 21 the emissions and the opportunity to reduce these 22 emissions is what we feel are the important part. 23 But if you look at leakage and you use that as a 24 metric, it's important that you compare apples to 25 apples because there's a lot of different ways to

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1 look at that. What you include, what you use for 2 through-put, and different things like that, 3 there are also multiple ways to apportion the 4 emissions. As you mentioned, super-emitters have 5 been noted a lot more in recent studies and 6 that's something we feel is important. It's the 7 term that's used for a small number of sources 8 accounting for a large percentage of the 9 emissions.

10 Recent studies in oil and gas sector, and 11 actually other sectors, as well, have found this 12 fat tail to be an issue and we consider that this 13 is important to consider how to find these 14 sources to reduce the leakage, and that's one 15 reason we're looking at the leak detection and 16 repair programs through our regulatory process.

17 Studies are ongoing using top down, the 18 atmospheric measurements, and Bottom-up methods. 19 As I mentioned, a recent meta-analysis was done 20 last year that concludes that the EPA number is 21 under-estimated, but some studies that have been 22 completed since then have varied results 23 suggesting that certain sources are actually 24 over-estimated. And there are also additional 25 studies underway including an ARB study where

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we're looking at pipeline leakage. So given the
 discrepancies and evolving data, a really deep
 dive into this is necessary over the coming
 years.

5 And I wanted to touch really quickly on 6 some of the research that we're doing, we have a 7 lot of research ongoing. For oil and gas sector 8 specifically, I mentioned an in-depth survey we 9 conducted a few years ago that includes equipment 10 and practices in California. We're currently in 11 the middle of a few contracts, one is focused on above and below ground measurements of 12 13 distribution pipeline leaks with measurements 14 throughout the state, both in Southern and 15 Northern California.

16 We're also finishing up two contracts on 17 the production side. One is comparing leak 18 detection repair equipment with resulting 19 comparison of emission estimates, and then 20 another is looking at well stimulation events. 21 The agency has several research programs 22 that look at methane emissions as a whole. We 23 have a network of towers throughout the state 24 equipped with methane detectors, and that's the 25 map over on the left-hand side that shows both

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1 our towers and other stations that are out there, 2 and other stations where we're working with LBNL, 3 as well.

In addition, we have middle monitoring platforms that look at -- that enable sort of the source level estimations. They have trace release methods, flux chamber methods, so we have a lot of research ongoing.

9 We also work with other entities on 10 projects. Those include things like Mega-Cities 11 project and recent flyover campaigns in the 12 Central Valley of California. And that work 13 included flights over large oil and gas fields 14 and the results from that will be hopefully 15 available later this year. These campaigns 16 provide information helpful to informing our 17 overall understanding and may help identify 18 future areas for study or action.

19 So just to finish up, ARB is addressing 20 methane emissions from the oil and gas sector as 21 a whole. We plan to go to the Board for the 22 production processing and storage sector later 23 this year. And we're working closely with the 24 PUC on the transmission and distribution side. 25 We will continue the public process on

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1 lifecycle methane emissions from oil and gas with 2 additional opportunities for stakeholder input. 3 We will also encourage national level action on 4 methane such as those outlined in the current 5 Administration's goal to reduce emissions from 6 the oil and gas sector by 40 percent.

7 This is an important sector for reaching 8 both our short and long term goals on greenhouse 9 gas emissions and we will continue to look at 10 this closely. So thank you.

11 CHAIRMAN WEISENMILLER: Thank you. Do
12 you have a sense of the relative emissions from
13 what I'll say conventional gas production versus,
14 say, coal seam versus fracking?

15 MS. SCHEEHLE: That's a good question. 16 Hydraulic fracturing and different types of oil 17 stimulation, it depends on where it occurs if the 18 emissions are higher or not, and a lot of it 19 depends on what sort of infrastructure they have 20 in place, so in areas where it's newer, there 21 tends to be more emissions because they don't 22 have as much infrastructure to deal with the gas 23 that's coming out. But it's variable. 24 CHAIRMAN WEISENMILLER: Okay. And I

25 would just note, one of the more controversial

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1 items in the first Brown Administration was the 2 notion for California to have its own satellite 3 for remote sensing. Obviously we didn't succeed. 4 MS. SCHEEHLE: No, but hopefully, I mean, 5 through all of the work that we're doing with 6 some of the plane measurements and the towers, I 7 think we're getting a better sense of what's 8 going on.

9 CHAIRMAN WEISENMILLER: That's good. In 10 terms of what would you say is the major focus 11 for trying to reduce uncertainty, you know, to 12 narrow the uncertainties here? What should we 13 do?

14 MS. SCHEEHLE: That's a good question. I 15 think it's just a combination of continuing what 16 we have. I think part of the difficulty is 17 there's a lot of different sources and, I mean, 18 we're getting into the residential sector which 19 we're just learning about what's happening after 20 that. So I'm not sure if we've identified this 21 is the best way to go to figure out what the 22 uncertainty is, but the combination of using the 23 Bottom-up and the top down, because they both have their different uncertainties, you take the 24 25 Top-down and you have to figure out how to take

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1 concentrations and apportion them to a source 2 which can be highly uncertain; with Bottom-up 3 estimates obviously you're taking every single 4 piece of equipment and there could be some of 5 these super-emitters and how to deal with that, 6 so I think it's taking those and being able to 7 work together with them and find out why there may be any discrepancies and resolve those. 8

9 CHAIRMAN WEISENMILLER: That's great. I 10 think part of it is, and obviously we'll ask for 11 written comments eventually, and certainly one of the areas I'd like people in their comments to 12 13 think about is what are the key areas, key 14 uncertainties, and what we should be doing to 15 sort of narrow those uncertainties and, 16 obviously, mitigate things. Okay, thanks. 17 MR. RHYNE: Okay, thank you. Our next 18 presenter comes from the California Public 19 Utilities Commission. Chuck Magee is a Senior 20 Utilities Engineer with the California Public 21 Utilities Commission. He has worked at the CPUC 22 for over 14 years. Mr. McGee was one of the 23 first members of the PUC Risk Assessment Unit, 24 which was created in October of 2011 after the 25 San Bruno explosion. Since that time, he has

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1 worked on projects to identify gas system hazards
2 and evaluate utility risk assessment programs.
3 Chuck?

4 MR. MAGEE: Good morning. I'm here today 5 to discuss SB 1371 which is the Natural Gas 6 Leakage Abatement Bill that was approved by the 7 Governor on September 21st of 2014.

8 It applies to CPUC regulated intrastate 9 transmission, distribution and storage 10 facilities. It requires the CPUC to "minimize" 11 leaks as a hazard to be mitigated" and to reduce emissions of natural gas "to the maximum extent 12 13 possible" to advance goals of greenhouse gas 14 emissions. I was doing a little fact checking 15 last night and the actual word is "feasible", not "possible" as it is stated there. 16

It directs the CPUC to "establish and require the use of best practices for leak surveys, patrols, leak survey technology, leak prevention, and leak reduction. Again, the word "detection" is incorrect according to the bill, it's leak "reduction." It requires gas corporations to file

23 It requires gas corporations to file
24 reports about natural gas leaks and leak

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1 management practices and "estimates of gas lost 2 due to leaks."

3 It required a baseline report which we 4 determined the due date for that in our 5 proceeding, we determined would be May 15th of 6 this year and those reports were filed.

7 And it requires an annual update. And so 8 every May 15th in the coming years, the utilities 9 will be filing updates on incremental changes to 10 the gas leak reduction programs.

And the bill requires us to confer with the California Air Resources Board and open a proceeding to adopt rules by January 15th, 2015, which we did. And that's Rulemaking 15-01-008.

15 The bill also requires us to identify 16 best practices and so as a result we wrote a 17 report called "Survey of Natural Gas Leakage 18 Abatement - Best Practices" report and it was 19 issued for comment on March 18th, 2015. In the 20 bill, we mention that Methane emissions are 21 described as a potent greenhouse gas with impacts 22 greater than 20 times carbon dioxide, and that 23 number is probably a minimum number depending 24 upon which research paper you read, you see 25 numbers higher than that.

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1 We also identified the major sources of 2 leaks. Much of the report was based on two other 3 reports that we found, one was from ICF 4 International which was issued in March 2014, and the other report is the U.S. EPA Natural Gas STAR 5 6 program, which identifies a lot of best practices 7 and also lists payback times for modifying 8 equipment or doing capital improvements. So that 9 was a big help.

10 We proposed in the report that, for 11 purposes of SB 1371 greenhouse gas reductions, all leaks should be considered hazardous to 12 13 people, property, or the environment. Up to now, 14 leaks have been considered hazardous based on 15 dangers to people and property, so adding the 16 environment to it is a new change in the 17 definition.

18 And it recommends that the best practice 19 would be to repair all leaks immediately as they 20 are found, but we recognize that might not be 21 practical or cost-effective. For small 22 utilities, they frequently do that, repair leaks 23 as they are found, but the large utilities have 24 such a large customer area that it may not be 25 practical to do that.

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1 Other best practices were compiled on the 2 Report Appendix spreadsheet. I'd like to mention 3 that the report itself is a summary of what I 4 found when I reviewed all these best practices and reviewed the ICF Report and the Gas STAR 5 6 Program. The actual bulk of the work, though, 7 can be found in the Appendix spreadsheet where we 8 identified as many best practices as possible 9 from Europe, Canada, and North America.

10 So to identify best practices for people 11 who are looking for tips on best practices, I 12 would suggest going to the spreadsheet shown in 13 the Appendix; there's a lot of links there to the 14 Web, manufacturers, cutting edge technology, and 15 I think it's a good resource to try to identify 16 new best practices or best practices you might 17 not have thought of before.

18 The CPUC held a workshop on April 6th and 19 in that workshop, the participants reviewed the 20 staff report on best practices for methane leak 21 abatement. The Air Resources Board provided an 22 update on their proceedings, as Elizabeth just 23 mentioned. We had an open discussion of policy 24 aspects, we discussed what the definition of 25 leaks should be. Currently, the definition of

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1 leaks is a safety-related definition. And we 2 also discussed how cost-effective feasible best 3 practices, how those can be balanced.

4 There were presentations on technologies 5 and tools for improved leak surveys and 6 mitigation and we'll hear more about that this 7 afternoon.

8 And there was interest and initiative to 9 form a Technologies/Tools Working Group. And at 10 the end of the workshop people were already 11 getting together to discuss that.

12 Specific policy issues discussed in the 13 workshop, we discussed the intent of SB 1371. 14 Some parties questioned whether it's applicable 15 to operation and maintenance emissions, does it 16 apply to all emissions and leaks or were there 17 any exceptions or exemptions? And I didn't see 18 any exemptions in the bill, but there was some 19 disagreement about that.

20 We discussed new methane emission limits 21 and those are not clear yet, we're working with 22 ARB on how to actually decide what methane 23 emissions or limits should be, if any. 24 And we discussed the new leak rating

25 system. Currently the leak rating system goes

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1 Grade 1, 2 and 3, with Grade 1 being the 2 immediate dangers to people and property, which 3 have to be addressed right away, permanently 4 repaired, I believe it's within 15 months, but 5 they have to be stopped right away.

6 And then there's Grade 2 and Grade 3. 7 Grade 3 are considered not hazardous to persons 8 and property and up until now they've been 9 allowed to leak indefinitely, provided they were 10 monitored to make sure they weren't getting worse. But in rural areas where it's no danger 11 to people or property, they were allowed to just 12 13 leak. And that might be where we find some of 14 the super-emitters that we've been talking about 15 today.

16 Specific technical issues discussed in 17 the workshop, we discussed the technologies to 18 find leaks, there's a lot of cutting edge R&D 19 instruments and technology out there, more coming 20 on all the time, technologies to quantify the 21 amount of methane leaked from individual leaks. 22 Underground leaks especially are problematic 23 since the gas can migrate and you've got to trap 24 it all to know how much is actually being emitted 25 from underground. And we also discussed

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1 technologies to quantify system leak rates.

2 Some of the issues for the Commission to 3 consider now: Whether to revise the definition of 4 gas "leak;" how to balance "technologically 5 feasible, cost effective, and use best 6 practices; " whether specific best practices 7 should be required; whether to revise the leak 8 rating system; what target emissions level should 9 be required; what leak repair time limits should 10 be required; whether to revise General Order 112 11 which currently addresses safety issues only, so 12 the question is whether we should revise that to 13 also include best practices or limits for 14 purposes of protecting the environment. 15 And also, we are looking at what training 16 programs, what workforce levels, capital 17 improvement programs, and potential incentives 18 are needed for gas corporations to reduce leaks. 19 The next steps: the first step was 20 completed on May 15th, we received the reports, 21 the required Methane Leak and Emissions Reports, 22 from the respondents; Methane Leak and Emissions 23 Reports now have to be analyzed by the CPUC and 24 the ARB, and the completion date of that is to be 25 determined since we only got them about a week

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ago, or two weeks ago. And the reports go to
 both the CPUC and ARB.

And so the next step is on June 8th, 2015, there is a prehearing conference to set the scope of the proceeding and the tentative schedule.

7 And my name and contact information are 8 on the last slide if you have any questions, 9 would like to contact me, or my supervisor, 10 Arthur O'Donnell, and his contact information is 11 there also. Thank you.

12 CHAIRMAN WEISENMILLER: Great. A few 13 follow-up questions. One of them is just trying 14 to understand. So you've got this proceeding, it 15 was set in place, the framework. Now my guess is 16 that basically in the future general rate cases 17 will be the forum where, I quess has been the 18 case in the past, so I assume going forward, 19 where the Commission has to come to grips with 20 what's the cost and what are the benefits, you 21 know, like in the last PG&E General Rate case it 22 was a big issue of what should be the frequency 23 of basically the surveys, you know, for leak 24 detection. Is it sort of a three-year, five-25 year, two-year, you know, and the shorter times

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1 require more money. And so somehow the 2 Commission had to come to grips with that, and I 3 think one of the PG&E proposals was that for 4 sensitive infrastructure you might do a more 5 frequently than general. So if you're in areas 6 of hospitals or stadiums, or something, you might 7 do the leak detections on an annual basis instead 8 of an every three-year basis. I forgot how that 9 played out, but typically in General Rate cases 10 PG&E asks for a certain amount of money to do it 11 a certain frequency, most Interveners wanted to 12 give them less money which meant lower frequency. 13 So, I mean, how do you go from this generic 14 proceeding to the real issue on dollars and 15 cents, and what's the tradeoff in going forward 16 for the PUC? 17 MR. MAGEE: That's a good question, it's 18 going to take time to sort it all out. The 19 proceeding is going to be -- we try to complete

20 our proceedings 18 months from the prehearing

21 conference. Our Energy Division is going to be 22 involved with us trying to figure out the answers 23 to those questions. I do know that, I guess it's 24 pretty obvious, that the more leak surveys you do 25 the greater percentage of leaks you find and that

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1 actual figure was, I believe it was in the ICF
2 Report, the State of Colorado had actual figures
3 for how much gas reduction you could find with
4 varying frequencies of leak detection surveys.
5 So, yeah, that's something that will have to be
6 sorted out.

7 CHAIRMAN WEISENMILLER: And the other 8 question was, there is some of the plastic pipe 9 which is defective; what's the current policy in 10 terms of how quickly to replace that? And is 11 that related to leakage or not?

12 MR. MAGEE: The exact relation to 13 leakage, I think it's been more of a safety issue 14 than anything else. The utilities are working on 15 replacing aldyl-A pipe, there's a few other types 16 of pipe and fittings that need to be replaced and 17 it's an ongoing process. Some of the difficulty, 18 I believe, is knowing where all of it is located 19 exactly. And so one of our team members, Steve 20 Haine, did an aldyl-A report that discussed some 21 of those issues, but exact relationship of 22 plastic pipe to methane leaks as far as the 23 environment is concerned, I don't know the 24 relationship of that. From just a cursory review 25 of some of the numbers that we've gotten back

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1 from the utilities, I'd say the biggest amount of 2 methane leaking are from these Grade 3 leaks, 3 whatever material they are. And we haven't been 4 able to -- in the short time since we got the report, we haven't been able to come up with any 5 6 statistics as far as what materials are leaking 7 the most. We did get the materials in the reports, now it's a matter of sorting through it. 8 9 But I'd say most of the methane leaks from 10 pipelines, that Grade 3 variety which may be out 11 in rural areas and that we have to go after those 12 first.

13 CHAIRMAN WEISENMILLER: Well, certainly 14 looking at Line 300 and 400, I mean, they're very 15 old pipe, I guess the oldest pipe in California 16 is probably Stan-Pac. And certainly 400, when 401 17 was put in, there were some degree of upgrades 18 associated with that and there was sort of an 19 emergency effort on Stan-Pac to deal with leakage 20 from that. But 300 is very very old pipe. I 21 remember even in the '80s there was speculation 22 that unless there was lots of investment in it, 23 that there would be issues there. But again, I 24 think the issue that's going to be important is 25 obviously the Commission has in place sort of a

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1 safety policy now and sort of going forward, 2 again, having a general policy but then trying to 3 frame the issues in a rate case so those people 4 try to do the tradeoff between cost and benefits 5 from a risk assessment, it's done as 6 scientifically as possible. You know, what can 7 we do to minimize, for the most bucks, flipside, 8 I mean, going back to your prior chart on cost-9 effectiveness, what's are the most cost-effective 10 things we can do to reduce emissions on our 11 systems, which could be locations or types of 12 stuff, and how to do that quickly where there are safety issues. 13 14 MR. MAGEE: Yeah. For emissions 15 purposes, I think that emissions and safety are 16 really two different issues. 17 CHAIRMAN WEISENMILLER: Okay. 18 MR. MAGEE: From what I see, we may be 19 able to make a lot of progress when we start 20 looking through those reports and, as I said, I 21 saw a lot of what appeared to be large emitting 22 Grade 3 leaks which obviously aren't safety-23 related, but if we can clean those up that would probably be the biggest bang for the buck in the 24 25 beginning. So I would anticipate -- at this

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1 point, again, we've only had the data for two 2 weeks, but I would anticipate that we could cut 3 down on a large amount of methane emissions in 4 the beginning and then gradually taper off as the 5 smaller leaks we figure out what to do with.

6 CHAIRMAN WEISENMILLER: Okay. And last 7 question is just part of Mike Gravely's 8 presentation was to go through some of the 9 research in the areas of safety in terms of new 10 technologies, so certainly that would be an area 11 of PUC feedback on the research we've done so far 12 and also the criteria for any subsequent 13 research, the sorts of new technology that would, 14 again, provide the most benefit would be useful.

15 MR. MAGEE: Yeah, again, there's a lot of 16 new technology coming on and the people this 17 afternoon can tell you probably more about it 18 because they work with it all the time. I just 19 looked at one the other day that PG&E is using, 20 laser cameras that can do detailed 3D maps of 21 pipe surfaces, or anything else you want to take 22 a 3D image of, and use it to analyze the 23 anomalies in the pipe walls. And there's smart 24 pigs, again, there's a lot on that Appendix 25 spreadsheet that was in the report, all times of

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inline tools that can go through and detect small
 leaks, so there's a tremendous amount of
 technology out there and more coming.

4 CHAIRMAN WEISENMILLER: Great, thank you. 5 MR. RHYNE: All right, thank you. Our 6 last presenter comes from the Department of Oil, Gas and Geothermal Resources. Dr. Steve Bohlen 7 8 was appointed by Governor Brown on June 2nd of 9 2014 as State Oil and Gas Supervisor and head of 10 the Division of Oil, Gas and Geothermal 11 Resources.

12 Dr. Bohlen has devoted much of his career 13 using scientific evidence to inform policy 14 development and multiple levels of Federal and State Government. Prior to joining DOGGR, Bohlen 15 16 served science and society as a prominent 17 researcher, professor and senior manager of 18 national and international research programs in 19 the geosciences.

20 Most recently, Dr. Bohlen was the Program 21 Director for Nuclear and Domestic Security from 22 2013 to 2014, and previously the Deputy Program 23 Director for Energy Security from 2011 to 2013 at 24 Lawrence Livermore National Laboratory. Dr. 25 Bohlen?

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DR. BOHLEN: Thank you very much. Good morning. I was asked to give some perspective as to what actually is going on in the state with regard to production of oil and natural gas and to talk a little bit about what might happen with respect to well stimulation in the state and how it may be reflected in the issue at hand.

8 I will say at the outset that I learned 9 long ago that Yogi Berra had it right, that 10 predictions are difficult, especially about the 11 future.

Just a quick reminder, I'll provide some context as to how California plays in the larger energy market and then talk specifically about some issues around methane leaking and the industry itself.

17 California is the third largest producer 18 of oil in the country. We just nose out Alaska 19 essentially as Trudeau Bay starts to take over 20 really as a gas producer rather than an oil 21 producer. This slide shows, it's hard to read 22 but the largest oil producer in the country is 23 Texas, you can see the sharp upturn in the red 24 line over the last 15 years, and then farther 25 down you can see the other upturn line is North

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Dakota. Those are both a result of well
 stimulation technologies that's really changed
 the energy picture in the country.

4 California is the third line down, the 5 purplish line, and you'll see that there's no 6 increase as of yet as a result of well 7 stimulation technologies in oil production.

California was the Saudi Arabia of the 8 9 world during the '20s, '30s and '40s; obviously 10 since the late '80s the production in the state 11 has been declining monotonically and it's not 12 clear where the production will go given the 13 advances in technology. You can see that the 14 state had a rather different view of its environmental interest in the late '20s, that's a 15 16 view on the left of downtown Los Angeles, and on 17 the right is South Belridge, probably one of the 18 most densely drilled oil fields in the world.

19 The gas in California is actually 20 produced from oil, as Elizabeth has already 21 talked about. The northern part of the state has 22 gas fields, those are all the red dots, but those 23 geologic formations have to do with gravel that 24 has accumulated in river meanders and so the 25 deposits of dry gas in the northern part of the

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1 state are relatively small in comparison with the 2 larger amounts of gas that are produced along 3 with oil in the large oil fields in the southern 4 part of the state.

5 So as Elizabeth has already mentioned, 6 California is very much an also ran in terms of 7 its production of natural gas. California is the 8 red line at the bottom of the graph and you can 9 see there's a number of other states including 10 Alaska, Arkansas and so forth, Louisiana and so 11 forth, that are well ahead of the state, hence we only produce about 10 percent of the gas that we 12 13 use.

14 A chunk of our gas, though, actually goes 15 to create steam for steaming of the heavy oils 16 that make up some of the California oil supply. 17 It's important to note that California is a big 18 energy user, we import twice the amount of oil we 19 produce on a per day basis and 95 percent of that 20 goes for transportation fuel. So changing 21 people's driving habits which the Governor says 22 is never going to happen, or electrifying the 23 transportation sector is really important. 24 All roads it seems lead to hydraulic well

25 stimulation and fracking these days, including

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1 every earthquake in the state; the first question 2 I get is "was it caused by hydraulic fracturing?" 3 And fortunately in a previous part of my career I 4 worked for and led science at the U.S. Geological 5 Survey, so I look up on the website to look for 6 the moment tensor and the depth of the 7 earthquakes and I can answer that question very 8 quickly.

9 So fortunately we have Senate Bill 4, 10 which now requires that we have a great deal of 11 information reported to the state on well stimulation activities. The upper set of numbers 12 13 talks about the notices that we have received. 14 Essentially since data started to be required to 15 be reported to the state January 1st of 2014, 16 we've received a little over 1,200 well 17 stimulation notices. Most of the well 18 stimulation in the state goes on in one county, 19 Kern County, and that's about 99.5 percent or 20 99.6 percent of the well stimulation activity and 21 most well stimulation activity is related to the 22 production of a certain kind of formation, 23 diatomite, which is a formation -- it's the old 24 remains of an ocean in the inner parts of the 25 state filled with diatoms and the formations have

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a large amount of porosity, but very little
 permeability, so actually getting the pores to
 connect is critical. And that's for oil
 production and not for gas production.

5 So hydraulic fracturing is a steady 6 component of the oil production activity in the 7 state and it's all going on at the moment really 8 in just a few oil fields on the west side of Kern 9 County. And this map shows you just what I said, 10 so let's move on.

11 I will take a mention about how much water is used. Well stimulation in the State of 12 13 California is quite different from the well 14 stimulation that you've read about in North 15 Dakota or the Eagle Ford formation in Texas, or 16 the Marcellus Shale. Last year the state used 17 about 300 acre feet of water for all the well 18 stimulations; that compares with 14 million acre feet of water that were drawn from aquifers 19 20 during the course of the year for all beneficial 21 uses. So we do not use a large amount of water. 22 That's just an aside because that's usually the 23 first question that everybody asks me. 24

24 So what could happen though? The issue 25 around well stimulation as we know has been game

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1 changer in Pennsylvania that's moved to be the 2 third largest producer of natural gas in the 3 country, and obviously in terms of oil production 4 in Texas and North Dakota. And the real question 5 around where does California go in terms of oil 6 and, to a lesser degree, gas, is around the 7 Monterey formation which you can see in green. It's going to be an oil producer, it's not going 8 9 to be a gas producer like the Marcellus Shale, 10 and there's a large number of reasons why this 11 formation is not already a producer of oil. Unlike the formations, the Bakken formation in 12 13 North Dakota, the Marcellus in Pennsylvania, you 14 can drill a horizontal lateral in those 15 formations two miles out and still be within a 16 few meters of elevation change. That's not true 17 in California. The other problem is that in 18 California there are chert layers, also the 19 remnants of diatoms that have been compressed 20 from the inland sea, and it turns out that when 21 you try to fracture formation containing layers 22 of chert, that chert as a rock is very fracture 23 tough, and so what it actually does is it causes 24 the fractures that are propagating into the chert 25 to deflect along to the surface to the chert. So

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1 actually creating a fracture network which is 2 appropriate for the derivation of hydrocarbons 3 out of this formation has not yet been solved. 4 Companies are trying, though, and we see evidence 5 that wells are being drilled and stimulated that 6 are starting to have longer laterals. So where 7 the state goes in terms of its oil production, 8 much less than its gas production, is unclear.

So the upper left figure is a figure 9 10 that, as a geologist -- I'm a Geochemist -- it 11 shows methane in cores taken from Antarctica and 12 glaciers around the world. And what it shows is 13 really the impact of human activity since the 14 industrial revolution with respect to methane. 15 Getting the natural methane flux is very very 16 difficult. For nine years I ran the global 17 effort in scientific ocean drilling and the drill 18 ship would report that, no matter where they were, seeing bubbles of various magnitude come 19 20 up. In fact, methane released from the oceans is 21 actually a ship hazard. Often you read about a 22 ship that disappears without ever a distress 23 signal or anything, and most likely it's an eruption of a large bubble of gas that causes the 24 25 loss of buoyancy of the ship, and it just sinks

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1 out of sight in a matter of seconds.

2 But you see that up until about the late 3 1800's the methane that's recorded in gas bubbles 4 in Arctic ice and Greenland ice held steady between 600 and 800 ppb. And then since the 5 6 Industrial Revolution, it has about doubled and 7 so it's a very serious issue that we have to pay 8 attention. Elizabeth has already gone through 9 the different sectors in which this occurs, the 10 lower left shows agriculture, energy is that rust 11 colored sector on the lower left that's in the 12 range of 25 percent.

13 So in looking in detail, there's already 14 been discussion of the challenges around Top-down 15 and Bottom-up assessments. There are starting to 16 be many more Bottom-up assessments where we look 17 at the various details of what goes on in the oil 18 fields, how wells are completed, how the 19 hydrocarbons are accumulated, pumped through 20 pipes, compressed, etc., and the challenge of 21 course comes in trying to compare that with the 22 Top-down where you look at a broader area. And 23 then the role of super-emitters which has already 24 been referenced where it could be that a very 25 large percentage of the leakage comes from a very

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1 small number of sources. So it's a complicated 2 problem.

3 But if we look in the oil sector itself, 4 where's the place where we might actually put a 5 lot of energy into -- where's the bang for the 6 And you can see in the purple -- it's buck? 7 around what the industry calls now "green 8 completions," and then how we actually lift and 9 compress the hydrocarbons out of the wells 10 themselves. And so it appears as though about 40 11 percent of the emission problem, if we want to call it a problem, and I think it is a problem in 12 13 the oil and gas industry itself, what goes on 14 amongst the drilling and pumping and moving 15 around of hydrocarbons, is really in how we 16 complete the wells, and then what we do with the 17 hydrocarbons as we get them out of the well and 18 put them into a pipeline. And that's roughly 40 19 percent of the problem.

20 The other parts of the problem probably 21 have lesser amounts of bang for the buck. 22 Certainly our compressors, how we compress gas 23 and keep it moving in pipelines, it starts of 24 course in the oil field where it's compressed 25 initially, but continues, is probably another

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1 area of a big bang for the buck, as well.

2 So there's a lot of work still to do to 3 understand the system and what happens in 4 California. In my view, California is going to 5 undergo very rapid change in its oil and gas 6 sector and that has to do with a lot of issues 7 having to do with aquifer exemptions and, you 8 know, the state produces 15 barrels of water for 9 every barrel of oil that it produces, and so what 10 happens with that produced water, where it goes, 11 what it's used for? We're on the leading edge, I 12 think, of a major change. And it may be that 13 these changes can take place as we modernize the 14 oil and gas industry in the state and deal with a 15 lot of these methane leakages along the way. 16 So I hope that gives you a broader 17 context of the oil and gas industry and I'm happy 18 to answer any questions. Thank you. 19 CHAIRMAN WEISENMILLER: Yeah, thanks for 20 your participation today. I guess my first one, 21 thinking back to your slide that showed Belridge 22 and LA, you know, decades ago, so how many 23 existing wells do we have in the state? 24 DR. BOHLEN: We have about 70,000 active 25 oil and gas producing wells in the state.

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2 ones?

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3 DR. BOHLEN: That's a good question. The 4 ones we know about, we've got about 20,000 idle wells and we've got another somewhat unknown 5 6 number of abandoned wells. One of the challenges 7 is that we've paved over a lot of our giant oil fields. LA had Saudi Arabia class oil fields for 8 9 a long time. But we're looking at tens of 10 thousands to hundreds of thousands of plugged and 11 abandoned wells. 12 CHAIRMAN WEISENMILLER: Yeah, so I mean 13 the first question is, you know, that, and the 14 second obvious question is sort of worrying about 15 emissions, how much of it is sort of active 16 versus the unknown stuff. 17 DR. BOHLEN: That's right. And that's a 18 really big issue, you know, because the state has 19 had such a long history and well technology has 20 changed from when we tried to line things with 21 Redwood or didn't encase them at all, to today. 22 And then how the state hasn't really tracked that 23 leads to a big unknown. And it may be where your 24 Top-down analyses are actually very important 25 because they may pinpoint areas where you may be

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1 able to sort out what are these abandoned wells, 2 and what kind of shape are they in, and what are 3 they doing with respect to this issue. But it's 4 an unknown area right now.

5 CHAIRMAN WEISENMILLER: And do you have 6 regulations that sort of specify what happens 7 when people complete the wells?

8 DR. BOHLEN: We do, yeah. I mean, in 9 terms of their lifecycle and so forth?

10 CHAIRMAN WEISENMILLER: Yeah.

DR. BOHLEN: We do. It turns out 11 12 California is relatively lax in its regulations 13 and we will be undertaking some regulation 14 development over the next couple of years around 15 some of these issues. We're fairly lax. For 16 example, in Texas you can't leave a well idle for 17 more than a year without making some decision 18 about it.

19 CHAIRMAN WEISENMILLER: Right. 20 DR. BOHLEN: Including plugging and 21 abandoning it. We allow wells to be idle for a 22 very long period of time. And that's not a good 23 thing for a variety of reasons, for the reason 24 we're here today, but also for the reasons of 25 managing your groundwater and making sure that

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1 you are confining the well, the well is confined 2 from your groundwater system. So there's some 3 challenges.

4 CHAIRMAN WEISENMILLER: Yeah, well part 5 of it, who is responsible for the old legacy oil 6 and gas system in terms of toxicity and just sort 7 of basically cleanup?

8 DR. BOHLEN: Well, that falls under DTSC 9 and others. It depends on the jurisdiction and 10 it's a complicated issue, again. And one that 11 I'm not actually very well versed in.

12 CHAIRMAN WEISENMILLER: Yeah, no, I was 13 going to say I know the PUC has ongoing programs 14 dealing with the old gas production facilities, 15 which obviously tended to be surrounding 1890 16 urban areas, which probably means downtown San 17 Francisco now.

DR. BOHLEN: One of the challenges for the division of oil and gas in the state is that it has a dual mandate, it has a mandate to assist in using all technologies to assist industry to get oil and gas out of the ground, and at the same time minimize the environmental footprint of that activity.

25 CHAIRMAN WEISENMILLER: Right.

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DR. BOHLEN: And if I had to characterize how the division has operated in the past, it's been much more focused on the former aspect of its mission and much less on the latter. And I would say that the change is now taking place that it's going to be much more focused on the latter.

8 CHAIRMAN WEISENMILLER: What sort of 9 technology development programs do you have? 10 DR. BOHLEN: We don't actually have any 11 technology development programs in the Division. 12 But we are on the lookout for advances and 13 technologies so that we're aware of how our 14 regulations may or may not apply to new 15 technologies that are deployed in California oil 16 fields.

17 CHAIRMAN WEISENMILLER: Obviously in 18 terms of our R&D programs, there are a lot more 19 dollars on the electricity side than the gas 20 side, say a factor of 4, ignoring some of the 21 advanced vehicle types of stuff, which seems like 22 a mismatch, but I'm also just trying to 23 understand obviously the oil companies have a ton 24 of money, but just in terms of how much of the 25 research dollars particularly on the things that

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1 might help us deal with environmental issues.

2 DR. BOHLEN: Well, the oil and gas 3 operators tend not to spend a lot of money on 4 research anymore, they really rely on the oil 5 service companies, so Schlumberger, Halliburton, 6 Baker Hughes, Weatherford, and so forth. But I 7 view as a deficiency in the Division, actually, its lack of a scientific basis and as a Division, 8 9 it just hasn't used science in its decision 10 making I think as effectively or as robustly as 11 it really needs to. And that's a change that 12 we're working on right now.

13 CHAIRMAN WEISENMILLER: Okay, and 14 obviously DOE has a fossil fuels office just in 15 terms of is there any connection between what 16 they're doing and what you need?

17 DR. BOHLEN: The answer to that question 18 is no, but that's something I'm working to 19 change, as well. I have a number of colleagues 20 at DOE whom I know well and starting to talk 21 about how do we generate -- this really gets back 22 to your research question, how do we start to 23 generate collaborations? There are initiatives 24 inside DOE, the Subterranean Initiative, which 25 actually had \$250 million in the President's

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1 Budget this year, and they're looking for sites 2 to actually -- how do we manage the subsurface 3 for all activities, whether it's groundwater 4 withdrawal, or oil and gas activities. So I'm 5 trying to get the division kick-started into 6 thinking about these opportunities and being a 7 leader in those ways. But traditionally, again, 8 the State Division of Oil and Gas has really kind 9 of been in the background and hasn't thought of 10 itself as a science-based regulatory agency and 11 going out and making things happen, and it really 12 needs to.

13 CHAIRMAN WEISENMILLER: Yeah, I guess 14 actually the last one I was trying to figure, if 15 you look at enhanced oil production in the `70s, 16 it was pretty much taking the crude, burning it, 17 you know, and that was like 20 percent of 18 California's sulfur emissions, and then it 19 flipped to gas for cogen in the '80s, but more 20 recent production, unless it's associated with an 21 existing cogen project, you know, they have the 22 choice of looking at developing a project, 23 bidding into the utilities, going through 24 interconnection process, going through our siting 25 process, or just I assume burning crude, and

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1 getting the permit from Kern County in six months 2 and starting production, and I think all of them 3 head in that latter direction. So I'm just 4 trying to understand that that's going to be an 5 emerging air issue there, or --? 6 DR. BOHLEN: That's a good question, Mr. 7 Chairman, I'm not actually -- really, it's hard 8 to say. 9 CHAIRMAN WEISENMILLER: Yeah, okay. 10 Well, certainly thanks for your participation 11 today. 12 MR. RHYNE: Okay, so before we open the 13 panel to questions from the public, I just have a 14 couple more questions. I want to pick up on some 15 themes, and then sort of get the panel's opinion 16 on one thing. 17 So first of all, this is a theme that the 18 Chairman raised earlier I think in Elizabeth's 19 presentation, but I'm going to pose the question

20  $% 10^{-1}$  broadly to the panel and I'll ask anyone who

21 wants to weigh in to join the conversation.

22 So the question of variability and 23 uncertainty has come up repeatedly throughout the 24 day. Where would you say the largest source of 25 variability, now, that can be geographic,

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1 temporal, it can be based on types of sources, 2 where would you say the largest source of 3 variability is in terms of fugitive methane 4 emissions? And then where would you also say the biggest source of uncertainty is? And if you 5 6 don't know, you don't know, but I'm curious as to 7 what the panel as a whole thinks on those terms. 8 DR. BOHLEN: Good question! 9 MR. MAGEE: Well, one source of 10 variability is the detection technology, the 11 quantification of methane emissions. It's still, I think, a developing field, there's still some 12 13 differences people are trying to figure out 14 between the Top-down approach and the Bottom-up 15 approach, and also quantifying the methane 16 emissions from underground leaks. And then you 17 have variability even in like system-wide leak 18 rates, you have to take in when the gas comes 19 into the system, it's at one temperature, say, 20 and humidity, and when it comes out of the system 21 through all of the various meters, you have to 22 adjust for humidity again and pressure and 23 temperature. So there are some errors in the system leak rate calculations just because it's 24 25 difficult to determine the amount of gas coming

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in and the amount of gas actually leaving. So
 that's one source of uncertainty.

3 DR. BOHLEN: An area of uncertainty that 4 I think is important for us to understand and get 5 a handle on is we do know enough to know that 6 there are very large leaks that account for a 7 large proportion of the leaking that we think is going on. And I think the question is, is that a 8 9 stochastic -- are those large leaks stochastic? 10 Or is there something systematic in the system 11 where we can anticipate that those large leaks 12 are going to occur and focus our attention then? 13 And I don't think we know that yet, but I think 14 given that there's this relatively small number 15 of large emitters, that's going to be critical to 16 sort out.

17 MS. SCHEEHLE: I'll just follow-on on 18 I think, I mean, you hear a lot about the that. 19 fat tail and the super-emitters and I think that 20 is an area among all of the sources we see and 21 some studies look at pneumatics and say that, and 22 pipelines and say that, but I think one important 23 thing to remember is that even though there's 24 uncertainty in those things, there's still ways 25 that we can address them and that we can mitigate

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1 them now. I think some of the things we're
2 looking at in leak detection repair will help get
3 to that, and also will provide us information in
4 our draft proposal for the production side we're
5 requesting, reporting on that so we can
6 understand what's been found and have a better
7 understanding going forward.

8 MR. GRAVELY: So you made one comment 9 about the amount of research; obviously from the 10 perspective of the amount of research we do in 11 natural gas and the amount of research we do in 12 methane emissions, it's very small in 13 relationship to the problem. So I think, as 14 Guido mentioned earlier, we're beginning to find 15 information, but to make a correlation and be 16 able to determine how good a predictor it is, 17 there just isn't enough information out there, so 18 I think, you know, to really get the information 19 being requested and understood here today, you'd 20 need to substantially increase the level of 21 research to be able to get the information and 22 the models developed to give you credible 23 answers. I think now it's still uncertain, we 24 create as much uncertainty as we are answers, I 25 think, with the research.

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1 MR. RHYNE: Thank you. And my last 2 question before I open the floor, the AB 1257 3 Report is due to the Legislature in November of 4 this year, but obviously this issue is not going 5 to go away in November of this year. And I would 6 ask the panel what research or work do you see 7 that's ongoing today in the near horizon that may 8 stretch out beyond the November timeline that 9 you're the most interested or excited about in 10 helping us understand either how best to assess 11 the fugitive methane emissions issue or, on the 12 flip side, how best to mitigate? So what are you 13 most looking forward to that you're aware of is 14 ongoing? What research, what areas of study? 15 DR. BOHLEN: I'll jump in. I think 16 merging Top-down and Bottom-up assessments is 17 essential to really understand the whole problem. 18 And that's of greatest interest to me. 19 MR. RHYNE: Is there a particular study 20 that you're thinking of when you say that? 21 DR. BOHLEN: No. 22 MR. RHYNE: Okay. 23 DR. BOHLEN: Progress in that whole area 24 is really critical. 25 MR. MAGEE: And there's also progress

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1 that ARB has already completed or is in progress with the utilities. Like in the report that I 2 3 did, the ICF Report states that compressors are 4 the largest source of methane emissions, but ARB 5 has already been working with the utilities to 6 improve and replace infrastructure surrounding 7 compressors in reducing leaks. So the national 8 picture is more of equipment-related emissions, 9 but ARB is already working with the utilities to 10 reduce that, so that in California, according to 11 the ARB, in California most of the leaks are 12 actually pipeline leaks and the utilities have 13 already been doing quite a bit of work, both 14 compressors and also with pneumatic -- switching 15 over to different pneumatic controls that don't 16 use gas to operate. You can use compressed air 17 to operate, but there are some cases where you 18 have to use natural gas. But you can reduce the 19 amount of leakage using different types of 20 equipment, or different packing. And some of it 21 is maintenance, too. I mean, some of the leaks 22 like in oil fields and places like that can be 23 due to just not maintaining the equipment and not 24 keeping the valves, the packing adjusted on the 25 different pieces of equipment. So the utilities

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have made some improvements to the equipment in
 the state working with ARB.

3 MS. SCHEEHLE: Yeah, I think that we do 4 have a lot ongoing in terms of what we're achieving in the mitigation in the next few 5 6 years, both through the ARB process and working 7 with the PUC on the pipeline process. There are 8 a few things that we're looking to get more 9 information on, I think some of the information 10 that's coming out about liquids unloading and 11 what are the sources there and the mitigation 12 options there, that will be very interesting to 13 follow in the next few years. And the 14 information we'll be getting in on how effective 15 and what some of the sources are in the leak 16 detection side, and I think looking at the 17 pipeline information we're getting in from our 18 own studies, as well as outside studies, will 19 help us focus on what are the remaining big 20 sources there, and then we definitely have some 21 interest and are considering whether to fund some 22 things on abandoned wells, how big is that 23 problem, as well as some other issues. 24 MR. GRAVELY: I think in the area you

# 25 mentioned before in safety and natural gas, the

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1 area of research being able to do non-intrusive detection of leaks and being able to determine 2 3 whether it's infrared or whether it's radar or 4 other technologies, and trying to get the 5 capability to do broad coverage of the 6 underground pipes and their leaking, as opposed 7 to necessarily being able to do it through the 8 pigs, there's much more detail, but they also are 9 intrusive. So I think some of the research we're 10 doing is trying to look for ways to get as much 11 credible information as you can from a broader 12 area without having to do the intrusion into the 13 system, or not having to dig up the pipe, and 14 being able to do it with some type of technology 15 that gives you credible information and can 16 predict the leaks and the intrusion that they're 17 having from different people. So I think right 18 away in getting into the areas where people are 19 potentially causing problems and avoid those are 20 areas that we're focusing a lot in the future 21 now. 22 CHAIRMAN WEISENMILLER: Yeah, but isn't 23 part of that question besides location of the

25 years or so we've been doing that, that

24

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pipelines? I mean, my impression was over the 50

1 unfortunately PG&E doesn't quite know exactly 2 where the pipe is in the ground, it knows 3 roughly, and the more we can pin down in a non-4 obtrusive fashion exactly where it is, and I 5 assume at least from a safety perspective we'll 6 be much better off.

7 MR. MAGEE: Well, the utilities can talk more about that this afternoon, but they know 8 9 where the major pipelines and the major mains 10 are, and they have a big GPS program to locate 11 all their main distribution pipes and 12 transmission pipes. The difficulty is where some 13 of the distribution pipes are, the small pipes 14 that go to the residences, and knowing exactly 15 where those are located and which ones are 16 plastic and which ones aren't. That's more of an 17 issue. But as far as the emissions, the leaks, I 18 mean they've had leak survey programs going on 19 for many years and they know where a lot of these 20 big leaks are, but it's just never been cost-21 effective before, I suppose, to fix them because 22 they weren't considered safety hazards, and so 23 therefore they didn't fix them. So there are a 24 lot of emissions out there and leaks that it's 25 known where they are, and they can find them and

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1 repair them now.

2 MR. RHYNE: Okay, thank you. I've been 3 reminded that we've bumped up against our time 4 limit here. I want to take just a moment and 5 thank the panel, thank the members of our sister 6 agencies who are engaged on this issue of 7 fugitive methane emissions. I know that we're 8 going to be talking about it more throughout the 9 remainder of the day and hearing a number of 10 other perspectives. But it is important for us 11 not just because of this legislation, but also because we are integrated in many respects in our 12 13 activities in this area, and so I want to express 14 my thanks to the panel for being here this 15 morning. There is a period if you have comments, 16 there is a period reserved at the end of the day 17 for public comment. We would invite you to hang 18 around if you do have those comments, you will be 19 able to share them at the podium at the end of 20 the day, or if you have comments we also want to 21 encourage you to submit them in written form. 22 The information for doing so will also be 23 presented later on today. So again, thank you 24 very much for your participation and I will hand 25 the meeting back over to Anthony -- I'm sorry, to

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1 Heather.

MS. RAITT: All right, thank you. If you could go ahead and take your seats, very much appreciate your participation today. And then we'll have the next panel come up on the National Research on Methane Emissions from the Natural Gas System. And so we'll just take a moment to rearrange the room a bit.

9 So on our panel on the National Research 10 on Methane Emissions from the Natural Gas System, 11 Chris Marxen is the Moderator. If you'd like to 12 go ahead?

MR. MARXEN: Thank you. We are fairly 13 14 fortunate that there's been a lot of research 15 that has been done recently by EDF, and we've 16 gotten two of their researchers to agree to come 17 here today. So I've been looking forward to this 18 presentation since they agreed to come. I don't 19 know who is going to go first -- Tim O'Connor 20 will go first, and then he'll be followed by 21 Ramon Alvarez.

22 MR. O'CONNOR: Great, thank you. And 23 Commissioner Weisenmiller, thanks so much for 24 inviting us to participate in this important 25 discussion today. And our presentation is going

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1 to in some ways go back and forth, I'm going to 2 present some information, Dr. Alvarez is going to 3 follow me, and then I'm going to pick back up on 4 a couple points.

5 But I think we've heard thus far about 6 some efforts that California is doing to reduce 7 and manage methane emissions from various 8 sectors, and at a very high level what we're 9 trying to do is evaluate emissions from 10 individual components of the value chain and then 11 in the end put it altogether so we can identify 12 what is the impact of the natural gas system on 13 the environment and how do our policies in 14 California like our investment in natural gas 15 vehicles, or our widespread use of natural gas in 16 power generation, how does that affect the 17 climate?

18 Indeed, when you look at the importance 19 of this, you know, AB 32 itself says that 20 California needs to manage leakage. And leakage 21 in AB 32 is defined as when you have an emission 22 reduction here in the state it's offset by an 23 emissions increase somewhere else. And we need 24 to manage the things that undermine our efforts 25 to reduce GHGs. And so as we build out a natural

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1 gas infrastructure for transportation, or as we 2 use natural gas to displace coal, as we've been 3 doing for a number of years, physical leakage, 4 the leakage from the pipes, the leakage from the 5 production system, the leakage from trucks, if 6 you will, can have an impact and can actually 7 result in leakages, the legal definition of 8 leakage. And so we see this not only as an 9 imperative for the environment, but really as an 10 imperative to meet the goals and aims of AB 32. 11 And as California fits into a framework within 12 which other states in the nation is moving, we 13 want to make sure that our efforts here work 14 within that, for those efforts, and don't pull 15 back from where the nation is going. And I think 16 we're going to be seeing a lot of that this 17 summer. 18 So as we jump into the presentation, I 19 think we're going to really start off with Dr. 20 Alvarez kind of talking about the fuel cycle and 21 then we're going to go through each of the 22 individual studies that are out here and talk 23 about how it all fits together as sort of just a

24 roadmap, then we'll kind of get back to putting 25 it altogether.

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1 So Ramon, I'll turn it over to you, thank
2 you.

3 MR. ALVAREZ: Good morning, Mr. Chairman. 4 So just to emphasize a little bit of what Tim just talked about, when you consider natural gas 5 6 at your home, at your business, your vehicle, 7 your power plant, the emissions burden that results from the point of combustion doesn't tell 8 9 you the whole story. And that's an issue that 10 I'm going to spend most of my time talking about 11 today, is the methane emissions that occur 12 upstream and at the point of use can have a 13 material effective on the climate implications of 14 natural gas use.

15 So just looking at it from the standpoint 16 of a vehicle, you have to look all the way 17 upstream starting with the distribution pipes 18 that brought you the gas, the transmission pipes 19 that brought the gas to the distribution, and 20 then the production, gathering and processing of 21 the gas. So a lot of opportunities for emissions 22 all the way along.

About five years ago, Environmental
Defense Fund wrote a paper on the proceedings at
the National Academy of Sciences that basically

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1 said that the methane emissions matter. At the 2 time, there was starting to be a lot of debate 3 about hydraulic fracturing and the emissions of 4 methane from natural gas, and that it could be 5 that natural gas power plants were worse for the 6 climate than coal because of all the methane 7 leakage from fracking. So this paper helped sort of provide a framework for analysis because there 8 was a question, okay, well, how much does methane 9 10 matter? It's a different gas than carbon 11 dioxide, how do you value the warming effects of 12 methane? Do you use the 100-year global warming 13 potential? Do you use the 20-year global warming 14 potential? We propose a framework that basically 15 looks at the time dimension explicitly, all 16 across time, from the time that you make a 17 decision to invest in natural gas fuel versus 18 coal, or diesel for truck fleets, all the way 19 through time. Long term, the answer is determine 20 by the  $CO_2$  emissions. So if you have less carbon 21 in the fuel like natural gas does relative to 22 diesel or coal, you're going to be good for the 23 climate. But in the short term, the methane 24 emissions drive a lot of climate impacts and, if 25 you have enough, you actually may be doing more

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1 harm to the climate even though you have less
2 CO<sub>2</sub>, the methane is doing more damage in the
3 short term, so this allows you to look at that
4 effect.

5 We were able to define some thresholds 6 below which you could be sure that you were doing 7 good for the climate on the short term and the 8 long term.

9 We've recently provided a new analysis 10 that updates the work from 2012 looking at truck 11 fleets. There was concern at the time of the original work that we talked about diesel truck 12 fleets, but the data was based on data for 13 14 transit buses. They have different duty cycles, 15 so they're not as efficient, so the question was 16 is that a fair comparison for a truck fleet? 17 So we've done this new paper where 18 essentially we call out that there's three major 19 parameters that are important to do this, to 20 answer this question, is gas trucks for 21 transportation goods movement better or worse for 22 climate? You've got to have the emissions

23 upstream, the emissions in use, methane emissions

24 in both cases, and the efficiency of the vehicle.

25 No big surprise all three of those parameters

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1 matter; this new paper essentially examines a 2 variety of inputs to those parameters and 3 indicates that under some combinations of those, 4 if we can reduce emissions upstream, in use, and improve vehicle efficiency, you can have natural 5 6 gas trucks being good for the climate; if you 7 don't under current data, best quess data, you 8 could have 50-90 years of climate damage, 9 depending upon the kind of truck engine that 10 you're using.

11 So long term? Good for the climate, but 12 in the mean time you're going to have 50-90 13 years' worth of climate damage and the question 14 is, is that a good policy decision to make for 15 the state of California or the Federal 16 Government? For fleet owners? What this points 17 to is there are things you can do to affect the 18 equation so that you can actually be producing 19 climate benefits from day one.

As I mentioned, this paper and the previous work was using best available data, mostly from the Federal Government, the EPA, its inventory, and the GREET model that's used for transportation purposes. But there was a lot of guestions, especially back in 2012, how good is

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the data that exists right now? So we undertook 1 2 the work that we're going to talk about today to 3 try to answer the question better, what really is 4 the emissions? Where are the sources of 5 uncertainty? How can we reduce that uncertainty? 6 I have a series of slides that kind of 7 just walk you through the conventional way of 8 thinking about climate impacts from fuel 9 combustion or a vehicle, and then sort of this 10 new way of thinking with the methane. So let's

11 just kind of click through these.

12 The framework that we propose essentially 13 looks at the radiative forcing from one 14 technology versus another, so radiative forcing 15 is simply the first step in the climate change, 16 it's the amount of heat that's being absorbed by 17 the molecules in the atmosphere that leads to the 18 change of events in climate change. If one 19 technology over another has a higher ratio, which 20 means you're doing climate damage that's above 21 the value of one; if you're below the value of 22 one, that means that you're doing climate 23 benefits.

24 Conventionally, what people think about 25 is the CO<sub>2</sub> emissions, so the light blue line at

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1 the bottom tells you that  $CO_2$  emitted per unit of 2 fuel consumed, it's about 30 percent less for 3 natural gas than for diesel. That doesn't tell 4 you the whole story because natural gas engines 5 are not as efficient as diesel engines, by and 6 large, there is depending on the type anywhere 7 between five to 15 percent less efficiency per unit of fuel consumed to go a mile, natural gas 8 9 relative to diesel. So in fact it's about 20 10 percent better when you consider the loss of 11 efficiency, a natural gas truck relative to a 12 diesel truck in terms of the CO2 emissions. 13 But as I mentioned, the methane is a lot 14 more potent than  $CO_2$ , 84 times on a 20-year 15 basis. The 20-year basis is just one point on a 16 curve, it starts out that a single methane 17 molecule is 120 times more potent than  $CO_2$  and 18 that decays over time, methane is removed rapidly 19 from the atmosphere. By the time you get to 100 20 years, you get to the value that most people 21 know, it's 28 times more potent. So this decay 22 function drives the short term implications of 23 the methane. 24 So when we put it on this slide, you get

25 a curve that looks like this. So now what you

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1 see is the full time dimension, long term it 2 starts to approach that 20 percent benefit, but 3 in the short term the methane emissions are 4 increasing radiative forcing, increasing the 5 climate damage, so that you start out somewhere 6 above 20 percent worse for the climate than the 7 conventional diesel option, and somewhere around 8 90 years you start to provide climate benefits. 9 So this is the point, this shows that the methane 10 matters, you can do the same kind of analysis for 11 power plants, all the lines shift down based on the current available data. This shows you 12 13 reference cases, if you click through the next 14 one you're going to start to see sensitivities 15 around let's change the assumptions, so if the 16 efficiency penalty was eliminated, you would have 17 the green line and you would start probably 18 around 10 percent worse rather than 20-some 19 percent worse. If you removed the emissions at 20 the vehicle level, again, you move it down but 21 you still have a slight penalty at the beginning. 22 If you remove the upstream emissions altogether, 23 then you start out better for the climate from 24 the beginning. And if you combine them 25 altogether, you get that theoretical curve of

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1 around 30 percent less and so that's the 2 theoretical maximum you could get just in terms 3 of the CO<sub>2</sub> emissions and no methane, so that's 4 the best case.

5 So that just gives you a framework to 6 think about this, the studies that we're doing 7 now that we'll talk about, will start to provide 8 data that we can see how good the data is that 9 we're using for this model. You can update it 10 and, as we finish the work, we'll be updating it 11 with those new values.

12 This just shows you one of the slides 13 from the paper that shows you different 14 technologies with the different sensitivities 15 that we ran. Okay?

16 MR. O'CONNOR: Thank you, Ramon. And if 17 I could just jump in here. I think it's valuable 18 to see and think about this in terms of turning 19 the dials, you know, if you turn down the dial on 20 leakage and you can turn down the dial on onboard 21 emissions, or turn up the dial on efficiency, you 22 certainly can imagine that even using fossil 23 natural gas you can provide a net climate benefit 24 in trucks as power generation, but if you don't 25 manage those dials and if you even in some ways

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1 turn them up because of other productive 2 techniques, or other things, you can certainly 3 start to make the climate impact worse. Of 4 course, we haven't talked here about using other 5 sources to produce the natural gas like biogas, 6 biomethane, things of that nature, which then you 7 start to take off some of the other impacts, of course. But then if you let that leak into the 8 9 air, then we have another range of impacts. And 10 so these studies that we're going to go through 11 here really do talk about sort of the production of fossil natural gas, the idea of using biogas 12 13 is not really captured within these studies, but 14 it's something that of course warrants attention, 15 especially insofar as methane is leaking into the 16 air anyway, especially from the decomposition of 17 organic material and to the extent we can capture 18 that, keep the leakage of that low, and get that 19 into the pipes, you can only provide an additive 20 climate benefit, as long as we take care of other 21 needed issues associated with ecosystems and 22 their effects.

And so I just wanted to add that side And I think what we'll do is jump into the studies, kind of what we were sort of brought

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here to really talk about, and we'll put it
 altogether at the end.

3 MR. ALVAREZ: So maybe this is a good 4 time to pause and see if you have any questions 5 sort of on the context. Normally when I do this 6 talk, which is getting longer and longer as we 7 finish the studies, but it's 15 or 20 minutes, so I'm going to talk more than usual, but I want to 8 9 make it as valuable for you as possible. So if 10 you want to ask questions now, or during the 11 talk, please feel free.

12 CHAIRMAN WEISENMILLER: No, no, that would 13 be good. Let me start with at least two basic 14 ones. Just a footnote, my undergraduate training 15 was in Chemistry, so when you talk weight instead 16 of molecules, of course, I sort of wince a little 17 bit, although I don't think it changes the 18 conclusion, but again we always taught students 19 to think molecules were where reactions occur. 20 You know, and certainly weights are much 21 different between two molecules, as  $CO_2$  and 22 methane. But anyway, again, that's just sort of 23 a whatever, Undergraduate, well, you would not 24 get out of the U.C. Berkeley Chemistry Department Undergrad, you know, talking weights and not 25

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1 molecules. So anyway, footnote 1. But I mean, 2 on the interesting policy question, as Tim 3 understands, one of our big issues in California 4 is that 20 percent of the economy in Los Angeles 5 is goods movement, and certainly as we look at 6 the air quality impacts, we're struggling on how 7 do we maintain the economy, reduce greenhouse gas emissions, and get the cleaner air there, and 8 9 sort of what are our choices. And obviously 10 there are some arguing about switching to the 11 natural gas, and then you're back to the question, is it renewables? Where do you get it 12 13 from? But that seems to be one of our huge 14 economic issues in the next, say, 10 years is how 15 to deal with goods movement in Southern 16 California while cleaning up the air and dealing 17 with greenhouse gas emissions. So back in your 18 overall study, what are the three or four things 19 we would need -- how can we make progress on 20 those fronts down there? 21 MR. ALVAREZ: Yeah, let me just make a 22 caveat that everything that I talked about in 23 terms of fuel switching trucks from diesel to gas 24 focused just on the climate impacts, and there's 25 a lot of other considerations including

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1 economics, including local air quality. I've 2 spent most of my previous professional career 3 working on the conventional air pollutant side 4 and especially, you know, a decade ago and 5 before, natural gas vehicles were dramatically 6 better than diesel. Federal Standards on diesel 7 engines have improved so the margin is smaller 8 than it once was, but from an air quality 9 standpoint, that's a completely different set of 10 considerations, that's one of those things you've got to weigh in terms of the costs and benefits 11 12 for a region like the LA Basin what you do.

13 So we'll go through the studies and, 14 again, please stop me at any time. I'm going to 15 sort of give you a sense of what we've learned so 16 far, try to put any insights that I think might 17 be relevant to the California situation, knowing 18 that you don't have as much production of gas per 19 se down here, but when I can I will try to 20 highlight that.

Just again, just emphasizing that the supply chain, you know, that the methane emissions no matter where they're released are going to damage the climate, so you need to sort of account for those as you consider the fuel

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1 use.

2 We've seen slides about the contribution 3 of oil and gas emissions.

4 And again, this is a partial slide of 5 what I saw before, which was excellent, knowing 6 kind of where your gas comes from will be very 7 valuable to really do in the attribution of 8 impacts. You asked a question about do we know 9 kind of what the variability is basin to basin, I 10 think it's fair to say -- and I'll talk a little 11 bit about this -- that there is variability. The 12 work that's been done from the Top-down so far 13 shows that numbers range from anywhere from less 14 than a percent of gas produced in a basin to 15 upwards of seven percent. The averages if you 16 look sort of at larger scales, national or 17 international scales, the averages tend to 18 cluster maybe around two percent, four percent 19 internationally, so you can't have everybody 20 emitting at seven percent for the math to work 21 out. But there will be some areas that are 22 higher, some are lower, and I think 23 opportunities, you know, basin specific based on 24 practices, or the kind of technology that's used 25 there, to address emissions, but knowing where

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your gas comes from is an important part of the
 process. Next slide.

3 All right, so 16 studies with a lot of 4 industry partners, leading academic institutions, and research firms. The projects are led by 5 6 academic scientists, we have essentially like a 7 principal investigator on each project. They are 8 responsible for the design, execution, and 9 analysis, as well as the publication of the study 10 which is another key point, is that all the work 11 has to be presented through the peer review 12 literature to try to make it as robust as 13 possible. The academic principle investigator 14 does interact with the sponsors. EDF was one 15 sponsor of some of the projects, an entire 16 sponsor for some of the others. The principal 17 investigator received input from the sponsors, 18 but ultimately all the decisions were theirs. We 19 try to use multiple methodologies to try to avoid 20 missing things, to try to make sure, for example, 21 using Top-down studies to see that we were 22 capturing everything, it's always hard when 23 you're doing Bottom-up to know that you've got 24 everything and you've got it right, so the Top-25 down studies help provide confirmation.

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We had scientific advisors that were independent of the study that reviewed some of the methods and analysis, as well. And all the data will ultimately be made public as results are published for hopefully others to use and mine as much value as possible from those.

7 This infographic kind of shows you the supply chain, which is in the background starting 8 9 on the left at the well sites, and on the right 10 side all the way through a hypothetical refueling station for trucks. We have studies that address 11 each part of the value chain, we did one study 12 13 that looked at a particular end use, the one for 14 heavy duty trucks, just because there were a lot 15 of question about that.

16 So I'm just going to go through these and 17 it shows you that there's an aircraft at the top 18 that we did some Top-down studies, as well as 19 Bottom-up projects, and we're starting to work on 20 that reconciliation which I agree with the 21 speakers earlier, that that's kind of an 22 important area for reducing uncertainty going 23 forward, is sort of understanding those and 24 seeing whether they're agreeing or not, and I 25 think the emerging picture is that they are

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1 starting to agree, which is good. Next one --2 CHAIRMAN WEISENMILLER: Actually, let me 3 stop you for a second. So flip back. So I think 4 when this legislation was originally passed, our hope was that the EDF studies would be completed 5 6 before we got to the stage of trying to write 7 something up. And obviously some of these are 8 done, some are submitted but not public, and then 9 others are not submitted? Or almost -- anyway, 10 so looking out, at this point what's your best 11 guess when everything is going to be done and 12 wrapped up?

13 MR. ALVAREZ: I wish that we were doing 14 this presentation in six months and that your 15 schedule would accommodate that, and we had hoped 16 to be finished by this point. Science takes 17 longer than you always expect, and at the end 18 having the deliverable be a peer reviewed publication really raised the standard of the 19 20 work, and the time required, you basically had to 21 add five to six months at the end of each project 22 for that publication process to play out. So 23 I'll give you an update on where we stand on 24 things. I do think that by November everything 25 should be out, but you guys have to, for the

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1 report, have to have information before that to 2 get it into the report that publishes in 3 November. So it'll be a little bit of a 4 challenge, but we're committed to working with 5 your staff to provide as up to date information 6 as we can right up to your submission deadline 7 for the report. I think what's going to be 8 missing, that what you may not have at the end, 9 is going to be sort of the overall what we're 10 calling the synthesis of all the work; it's our 11 16th project, which is really just pulling them 12 altogether and saying in the most simple term, 13 what is the leak rate? And it's going to be a 14 national level leak rate, probably with some 15 acknowledgement of the variation from different 16 basins. But that's going to be the last one to 17 come. We're still waiting on some of the results 18 to really start that process, but it probably 19 won't be submitted to a journal until I would 20 guess August or September, and then a couple, 21 three months to get it published after that. 22 CHAIRMAN WEISENMILLER: The other 23 question is, even assuming magically we could 24 slide dates, you are back to -- presumably you've 25 learned a lot from what you've done so far, is

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1 there going to be a Phase 2 where you're
2 basically going to try to show gaps or --?

3 MR. ALVAREZ: The 15th of the studies on 4 the bottom is a little bit of gap filling and so, 5 as we went, we found some gaps. Abandoned or 6 from wells is one of them, the super-emitters is 7 another one, it's not really a gap so much as 8 it's a special problem in this field. And so 9 there will be some questions to answer there, but 10 there will be some remaining gaps. The only 11 further work that we're envisioning right now is 12 other end uses, including potentially what's 13 going on behind the meter, and I was glad to see 14 that you all are sponsoring work here to do that, 15 I think that's a big question. I think one of 16 our studies, I might as well just mention it now 17 since it's relevant, the Boston project, which is 18 number 10 there, they did a series of towers, 19 three or four towers in the Boston area over two 20 years roughly, and were able to estimate how much 21 emissions of methane were occurring in that 22 region. And what they found was that total 23 emissions, not unlike what you found in 24 California, were higher than the estimated 25 emissions from the best available inventory that

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1 the State of Massachusetts had prepared. And 2 with some ethane as a sort of way to attribute 3 their methane from landfills and other biogenic 4 sources from oil and gas, you know, they 5 determined that the methane emissions in terms of 6 the throughput of gas in the region was -- I 7 think it was 2.5 percent or something like that, 8 about two times higher, maybe three times higher 9 than the inventory. And one of the things that 10 they are positing in their results, because they 11 don't know, is so where's that excess coming 12 from? They're thinking it's coming from behind 13 the meter because based on all the data on 14 individual components of the natural gas infrastructure, it doesn't seem like that adds 15 16 up, so there must be some missing source and 17 behind the meters is one of them, and so we 18 envision doing some additional work to get to 19 that question. MR. WEISENMILLER: Are you doing any work 20 21 in the non-oil and gas, but the other emitters? 22 You know, biogenic or --?

23 MR. ALVAREZ: Oh, not directly in terms 24 of quantification, but you know, I think this is 25 probably getting a little too in the weeds, but

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1 the inventories for the biogenic sources seem to 2 be pretty good in terms of the sort of overall 3 biogenic and fossil attribution that you see from 4 the Top-down studies. The landfills have a 5 particular degree of uncertainty with them 6 because there appears to be a variability in 7 emissions due to meteorology, the pressure and 8 changing pressure kind of affects the flux out, 9 and so it's another one of those sources where if 10 you just did like a one-day snapshot on a 11 particularly emissive day or low-emissive day, 12 you may kind of miss the landfill signatures. So 13 I think one of the lessons from the work is that 14 if you're doing single measurements, you need to sort of be cautious about how representative it 15 16 may be from typical operations, or the point 17 earlier about annual emissions. So you want to 18 get kind of multiple measurements and see how 19 that temporal variability can be averaged out. 20 MR. O'CONNOR: One thing I would like to 21 add is we have discussed the timelines associated 22 with some of the studies that have been 23 submitted, but are not yet public, and it does 24 look like some of them will be ready and public prior to the final submission deadline for the 25

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1 report, and so we've been speaking with your 2 staff to evaluate that and we'll make sure that 3 we feed that in as soon as they're ready.

4 CHAIRMAN WEISENMILLER: Okay, that's 5 good. And certainly the basic question of what 6 are the four major uncertainties, and what can we 7 do to try to deal with those, we'd certainly love 8 to get EDF's input on that, either now or in 9 writing.

10 MR. O'CONNOR: Well, spoiler alert, we're 11 going to talk about that at the end. I think the 12 two of those we've heard about today in terms of 13 the regulations and the efforts that California 14 is proceeding with, number one on the oil and gas 15 side, we heard Elizabeth Scheehle from the Air 16 Resources Board talking about what the State is 17 doing. I think that what Ramon has already shown 18 in terms of the super-emitters problem we've kind 19 of discussed, is quite relevant, that the 20 proposal that's on the table right now with the 21 Air Resources Board seems to be insufficient for 22 dealing with that issue. Currently the proposal 23 is to allow oil and gas operations in California 24 to go with an annual inspection period frequency 25 at their sites. And really, that is insufficient

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1 for dealing with the random occurrence, or the 2 inability to know when and where super-emitters 3 may indeed pop up in oil and gas production and there's a number of folks in the environmental 4 5 advocacy community that are really focusing on this particular effort, to make sure that the 6 7 rules in California are as stringent as possible 8 with regard to the inspection frequency. And 9 indeed, when you look at what effect loose 10 California rule may have on the U.S. as a whole, 11 when the Bureau of Land Management and U.S. EPA are going to be proposing rules for oil and gas 12 13 production later this year, and where we see 14 other states, Colorado, Pennsylvania, Wyoming, 15 already having gone to quarterly leak inspection 16 requirements, to have California take a step 17 backwards could have ripple effects throughout 18 the U.S. Economy in terms of the inspection 19 frequency of oil and gas operations. And that's 20 one thing where California can make significant 21 progress, is by having a very stringent oil and 22 gas rule.

And the second point, we've heard about And the Second point, we've heard about SB 1371, which the CPUC is implementing right now, we're a party in that proceeding, and

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1 implementing that bill to its natural extent 2 which would require utilities really to quantify 3 emissions from their systems so we can figure out 4 where the biggest leaks are, and so we can 5 prioritize investment in that, and to not allow 6 some of those leaks to persist for extended 7 periods of times. We see from some of the 8 utility reports that leaks have been in the 9 system for over 20 years. A single leak may 10 persist for over two decades, it could be going 11 to a party and drinking alcohol at this point. 12 At this point, I think when we look at 1371, 13 there are some really low hanging fruit and some 14 things that the PUC and the utilities really need 15 to be doing to putting that best effort forward 16 because we're the first state in the nation to do 17 something like that, to do something like this 18 bill, and if we do it right here, we think that just like the oil and gas rule for production, we 19 20 can see pretty dramatic benefits across the U.S. 21 on the energy system. 22 CHAIRMAN WEISENMILLER: Is EDF doing 23 anything in the area of developing a risk 24 assessment framework for 1371? 25 MR. O'CONNOR: So far we haven't

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1 evaluated that specific issue, but that's
2 definitely a point worth noting, I mean, I'll
3 talk a little bit offline about how we can think
4 through that issue.

5 CHAIRMAN WEISENMILLER: Okay, thanks.
6 MR. ALVAREZ: Okay, next slide. I'm
7 going to come back to the question, again, about
8 some lessons learned or reducing uncertainty, Tim
9 already gave you a preview of that.

10 And let me just also say that it's a real 11 pleasure to be here today to listen to a lot of 12 the good work that's going on in California. As 13 a former grad student at U.C. Berkeley where we 14 learn about molecules versus pounds of gasses, 15 I've always been an admirer of the environmental 16 ethic in California, so it's really nice to see 17 all that you're doing and I appreciate the 18 invitation.

We're going to tell you sort of a
snapshot of what we're learning, but it's by no
means the only organization involved in doing
work. Other states and other organizations are
doing more work, so in the last five years we've
learned a lot and probably in the next five we're
going to learn a lot more, too. But I don't want

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1 to make it sound like we have the monopoly on 2 knowledge here.

So I'm going to talk about 10 of the studies that have been released already. The next three slides just kind of summarize the citation for each of them, and then we'll sort of go individually and I'll try to give you a little snapshot of high level insights from each one.

9 So the first one that came out was 10 production and this one might have been the most anticipated one of them all because it dealt 11 12 squarely with the biggest question at the 13 beginning which was, hey, this hydraulic 14 fracturing process, how much methane is release 15 when you complete the well? And the answer was 16 potentially a lot. So the difference here is one 17 about potential emissions and actual emissions. 18 I think early on when the process was started in the mid to late '90s, there probably was a lot of 19 20 emissions being emitted each time a gas well was 21 fractured and completed, sort of brought on to 22 production, when you had the flow-back where all 23 the liquids and materials come out of the wells 24 sort of to clean it out to start producing. 25 There were a lot of efforts made in the first

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1 decade of the 2000's to implement practices 2 called green completions to capture some of that 3 gas, and by the time that we were doing the 4 study, most of the wells that were evaluated had 5 that equipment on site and so essentially 95-97 6 percent of the potential emissions were being 7 captured or flared, so the process was not that emissive from the results that we had. 8 Now, 9 there were some wells that were not controlled, 10 they tended to be lower potentially emitting 11 wells, and then the question is, you know, is 12 that the norm? Since that time, the EPA has adopted standards that apply to all new gas wells 13 14 that should require the use of green completions 15 or flaring. So by and large, the lesson from 16 that part of the work was that green completions 17 work to reduce emissions, they seem to be widely 18 used at the time, and if not they will be because 19 of the Federal Regulations. However, that 20 applies to gas wells and, as we've heard already 21 today, California has a lot of oil wells and 22 potentially a lot of new oil well hydraulic 23 fracturing going on. Federal Standards do not 24 yet cover oil well completions and as evidenced 25 in the Bakken and in the Eagle Ford Shale in

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1 Texas, the oil wells can have a lot of gas 2 associated with them, and a new oil well can have 3 plenty of potential emissions of methane. If you 4 don't use a green completion, you could have a 5 lot of methane there, so that's an important gap 6 in the regulatory system right now. You know, we can estimate what those emissions can be based on 7 8 data from like the greenhouse gas reporting 9 program and it can be significant. It's not 10 quite as high as a new gas well, but you know, 11 50, 75 percent of the emissions are not out of 12 the range of possibility there. So if that's a 13 growth area for the State, it's something that 14 you definitely want to watch out for because this 15 result will not tell you -- you need to look at 16 the potential emissions, rather than the actual 17 emissions from this study if you do that. 18 So this study also looked equipment 19 leaks, it looked at pneumatic controllers, and 20 pneumatic pumps. And what it found for those 21 were that those were generally higher, the 22 emissions from those were generally higher than 23 what the EPA estimates were, unlike for 24 completions, those were all higher. 25 Phase 2, next slide, because liquids

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1 unloading which they had some preliminary data for in Phase 1, and pneumatic controllers were 2 3 such a large portion of the emission inventory, 4 the Federal inventory, we felt like it would be 5 useful to take a closer look at those two sources 6 and for those the conclusion was that liquids 7 unloading were a significant source. The 8 emissions were largely in line with what EPA 9 estimated in the aggregate, but there are 10 different practices with plungers and without 11 plungers, the share of each changed a little bit, 12 but that one is one that requires more attention. 13 It's good to see that the State is also looking 14 at some improved reporting for that source, and I 15 think the good news on that one is that there 16 appears to be strategies to minimize those 17 emissions. BP has done a lot of work that's been 18 published through the Natural Gas Star Program 19 where essentially you try to optimize the 20 unloading schedule using plungers so that you let 21 the reservoir do the work for you and you don't 22 actually have to vent the well, so you can almost 23 eliminate the emissions. 24 The pneumatic controllers, those

25 emissions actually appear to be even higher than

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1 I believe in the first phase, and there's 2 questions about the emissions from continuous 3 vent devices versus intermittent vent devices, 4 but there's also a big question about how many devices are out there and the observations from 5 6 the survey were that there may be two or three 7 times as many controllers out there as are 8 estimated in the inventory. So you take a higher 9 emission factor and a higher population, and you 10 get a lot higher emissions. So that's one where, 11 you know, if there's underestimates going on, 12 that's a possible source of why.

13 One last point I would make about this 14 specific to California, in sort of following this 15 issue I've recently seen some infrared camera 16 images of California operations that pointed to 17 some of these like liquid storage ponds, or 18 evaporation ponds, and a lot of emissions coming out of those. That's not an area that we've 19 20 studied, it sort of seems to be, I mean, liquids 21 are produced with a lot of our natural gas 22 operations, produce water, condensate as well, 23 they're normally stored in tanks and those tanks 24 can be controlled. I've seen in some states they 25 do have more of these ponds. I would say that's

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1 an area for future work, there's a lot of water 2 that is produced, I think disproportionately 3 larger in other states than here in California, 4 that the potential emissions of methane, as well 5 as BOCs from that is an area where it's a gap in 6 the work that we've done. Next slide.

7 Along the way, one of our goals was to try to get as much information out there into the 8 9 literature, into public use. EPA had done some 10 work doing some mobile measurements around well 11 sites in various basins around the country. They 12 presented it in conferences and we asked them, 13 gee, you know, it would be great if you could get 14 this into the literature. They didn't have 15 resources, so we did a cooperative research 16 agreement with them, brought in some analysts, 17 and they ultimately ended up getting the data 18 fully analyzed and published in Environmental 19 Science and Technology. And one of the 20 interesting findings there, this starts to get to 21 that super-emitter lesson that we're finding 22 repeatedly, not just in our work but others, that 23 very skewed distribution, small number of sites 24 appear to be having malfunctions that were 25 leading to higher emissions, but, you know,

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1 nothing earthshattering about the magnitude of 2 results, just that it was a skewed distribution, 3 some of the results were comparable to other work 4 that had been done Bottom-up, but slightly 5 larger. Next one.

6 So gathering and processing, actually two 7 of three papers on this project have been 8 published already, one was the measurement 9 technique that was used, and the second one was 10 the result of the measurements; 114 gathering 11 sites and 16 processing plants. High level 12 findings are that gathering facilities can have high emissions, these are compressor stations, 13 14 not unlike transmission compressor stations, 15 typically a little smaller, perhaps less 16 regulated, but the emissions can be comparable to 17 a large transmission compressor station.

18 The processing plants show that the 19 emission factors from the processing plant were 20 smaller than what is in the inventory, so perhaps 21 due to regulations over the 20 years or so since 22 the inventory factors were developed, there's 23 been improvements, so it's probably the most 24 regulated sector of the industry, the processing 25 sector. So emissions tend to be lower there than

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1 the Federal estimate.

The remaining papers, the one that's going to bring it altogether and say what are the total emissions from the gathering and processing of gas, and that's been submitted, I expect that will be published by the end of the summer, probably in time for your report, for sure.

8 CHAIRMAN WEISENMILLER: It's interesting, 9 PG&E used to own and operate the gathering system 10 on Northern California and I'm not quite sure 11 where it ended up, but there's a real push for 12 that to be basically spun out, a fairly old 13 system so, again, I'm not quite -- some was the 14 individual producers wanted the gathering 15 facilities that gave them more flexibility in 16 order to sell. But that could be an issue in 17 California, the Northern California gathering 18 system.

MR. ALVAREZ: One gap in this work was that because of the logistics, the gathering pipelines were not within the scope of the study, so we studied the facilities, but gathering pipelines will remain a question mark at the end of our work, that needs to be addressed.

25 I mentioned multiple methodologies, so we

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1 did two projects with the University of Colorado 2 Boulder, a group that is affiliated with NOAA, 3 and they flew in the Denver Julesburg Basin and 4 they flew in the Barnett Shale. In the Denver Julesburg, they found that the emissions were 5 6 higher than predicted by the inventory, this is 7 one where they found about four percent of gas produced in the region was being emitted after 8 9 they accounted for the biogenic sources. They 10 didn't have the benefit of a tracer gas to do the 11 attribution, so it's based on kind of an 12 inventory-based attribution, so there's some 13 uncertainty around that. But roughly four 14 percent of the gas produced in Denver Julesburg 15 was being emitted. And that was in agreement 16 with the previous project that group had done, 17 not related to an EDF project.

18 Not one of our 16 studies, but done by 19 the same group, was a study in Utah in the Uinta 20 Basin. They found about seven percent, plus or 21 minus three percent, of gas produced, was being 22 emitted there. So that's considered like the 23 high end point in terms of observations and, as I 24 mentioned, other groups actually fully a NOAA, 25 just entirely NOAA, did some flyovers that were

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1 recently published in four basins, Marcellus, 2 Fayetteville, Haynesville, and I forget the 3 fourth one right now, but they were in the one 4 percent to two percent range. So a lot of 5 variability again basin to basin, so it's 6 important that you not sort of say everyone is 7 going to be right at the average, there's going to be a distribution. 8

9 MR. O'CONNOR: And this of course is 10 important, when we looked at one of the slides 11 that was presented by the Air Resources Board 12 earlier today that upwards of 36 percent of 13 California's natural gas is coming from the Rocky 14 Mountain Basin, which is precisely where we're 15 talking about with this study.

MR. ALVAREZ: Next slide. The flyover 16 17 they did in the Barnett Shale is in publication. 18 We expect that this is going to be out in early 19 July and it's going to be published in 20 conjunction with some Bottom-up work that we did 21 concurrent with their flyovers, so I think it's 22 going to be one of the first sort of combined 23 Top-down Bottom-up coordinated efforts, and I 24 think will produce some interesting insights 25 about how to design those studies in the future

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1	and the kinds of measurements that you need and
2	hopefully a sense of how good is their
3	reconciliation, how close are we coming?
4	Next one just sort of lays out the
5	Bottom-up campaign. We had 12 different research
6	teams making measurements from the Bottom-up; and
7	actually, when I say "Bottom-up" it's kind of
8	intermediate scale. We had some onsite
9	measurements, but we also had some measurements
10	that you would consider Top-down because they may
11	have been made from an aircraft, but they were
12	focused on a facility, so when I say Bottom-up, I
13	typically would refer to a facility level
14	emission estimate, or a component specific
15	estimate, as opposed to like a basin level
16	estimate which averages all the sources.
17	Transmission and storage, one of two
18	papers have been published. This is the one
19	that's published that reports the measurements
20	that were made at about 45 transmission or
21	storage compressor stations. I think the biggest
22	takeaway from this study is that the emissions
23	are individually large from compressor stations.
24	I think you asked a question about where's the
25	greatest uncertainty or variability and I think

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1 one of the answers I would give you is that the 2 capacity or throughput of a facility is a good 3 indicator of how important it could be emissions-4 wise, the potential emissions. And so you've got 5 to look at a well site is only going to have so 6 much gas that can be emitted because it's coming 7 out of the ground, but as you concentrate flows into these larger facilities like gathering 8 9 sites, processing plants, transmission stations, 10 those are ones that need special attention 11 because the emissions could be quite large. And 12 what they saw there was two of the 45 or so sites 13 accounted for something like two-thirds of the 14 emissions. So the super-emitter issue came up.

15 Local Distribution. This is probably one 16 that is most pertinent to California just because 17 you guys have entirely localized distribution 18 systems here in the state. This was a Bottom-up 19 study, pipeline leaks and meter and regulating 20 stations. The top level result was that the 21 emissions were lower overall than what is in the 22 EPA's Greenhouse Gas Inventory, and the 23 explanation for that, which they interestingly were able to test by going to facilities that 24 25 were measured in the 1990's and going back to

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1 measure them again, was that they found that 2 emissions were much lower at a subset of those 3 facilities that they could find, and it appears 4 it's due to equipment improvements at those 5 facilities, as well as operating practices where 6 they have leak detection and repair programs at 7 those, so emissions have gone down apparently due 8 to operator practices and maintenance and 9 improvement in technology. Also, skewed 10 distribution, so some small number of the 11 individual emissions drove a lot of the total. 12 So I mentioned the Boston project, so I 13 won't repeat that again, other than to say that 14 we're doing a similar project in Indianapolis. 15 This is soon to be submitted for 16 publication, similar kind of work where they had 17 towers and in this one aircraft as well to 18 measure sort of the Metropolitan area level 19 emissions. 20 MR. O'CONNOR: And I'll jump in here. 21 With respect to the Colorado State University 22 methane mapping work, this is a project that the 23 science team did actually do measurements here in 24 California down in the Los Angeles region, and 25 are currently evaluating a fourth city. So far

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1 we've released maps of leaks that we were able to 2 determine were coming from the local distribution 3 system in this particular project, using street 4 view cars by Google outfitted with mobile methane 5 monitoring equipment. The researchers drove the 6 cities of Inglewood and Pasadena and Chino two 7 separate times and using an algorithm that was 8 based specifically for this project, we were able 9 to determine relative sizes of emissions coming 10 from individual leaks. On the next slide, we'll 11 see that by looking at the geocoded information, we were able to overlay this onto a map to 12 13 identify the location of those individual leaks 14 and really sort of create for the first time in 15 California, as we've been doing other places, a 16 publicly consumable set of information about 17 where leaks might be coming from in our 18 distribution system.

19 On the next slide, you'll see that the 20 results from Los Angeles are actually somewhat 21 similar to some of the other cities that we've 22 mapped, you know, in terms of falling within the 23 range. We're going to be releasing maps of 24 Chicago here pretty soon. We've released similar 25 maps in Burlington, Vermont and Stanton Island,

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1 Boston, and Indianapolis, and what we see is 2 really one leak per every four or five miles 3 driven in these systems. But some of those leaks 4 are much larger than others, and using the algorithm that was created for this, we could 5 6 sort of determine a generalized low, medium or 7 high leak and thus allow for a coarse assessment 8 of where you might want to focus efforts. We're 9 submitting this into the Public Utilities 10 Commission process for the 1371 proceeding as 11 sort of a demonstration of the types of 12 technologies that are coming out to help 13 utilities be able to evaluate leak rates and leak 14 locations and various leak sizes. 15 But really the fact that we've been able

16 to see these leaks of various sizes in Los 17 Angeles really does confirm, you know, that in 18 California we do have the super-emitter 19 phenomenon, you know, we keep saying that it 20 exists out there just generally, but having 21 concrete evidence of documentation that indeed 22 there are those leaks here in California, that 23 are much greater than others, does provide a helpful context in terms of the storytelling. 24 25 And when we look at also pairing this with

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1 utility leak data that was released on the day 2 afterwards, we can see that some of those leaks 3 are of course of various sizes, but also of 4 various duration in terms of how long they've 5 been able to last for. And then I think to the 6 point where we talked about like what do we 7 recommend, that these types of technologies and 8 the opportunities to evaluate leaks, both using 9 mobile methane and sort of not as a replacement, 10 but as an addition to the existing types of leak 11 detection and quantification that's out there 12 really does have tremendous value. So next 13 slide.

14 CHAIRMAN WEISENMILLER: Actually, two 15 questions or comments. One of them is that we 16 probably should be thinking, too, in terms of 17 obviously California is seismically active and so 18 in terms of particularly when the earthquake at 19 Napa occurred, I think one of the things PG&E 20 needed to do was go through its gas distribution 21 system, so in terms of as you're doing the 22 checks, one of the things is trying to figure out 23 if there's any sort of metric to tie it to any 24 sort of seismic events.

25 MR. O'CONNOR: Uh-huh.

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1 CHAIRMAN WEISENMILLER: And the other one 2 is we keep talking about emitters, one of the 3 things to think about is, you know, whether 4 portraying certain results as a cumulative 5 frequency distribution might be ways of getting 6 the message across that, you know, really trying 7 to focus a lot of the mitigation, at least 8 initially, on sort of the high leak, high value 9 parts.

10 MR. O'CONNOR: Yes, and on the seismic, 11 of course the utilities do present safety plans 12 and they talk about inspections after seismic 13 events just as inspections after other sorts of 14 things, you know. I'm aware that even when we 15 have big events coming to towns in other cities, 16 you know, some of the utilities go do large 17 sweeps just to -- because there's going to be a 18 lot more foot traffic or people around, so there 19 are certain events and things that could 20 necessitate and really get value from more 21 frequent leak inspection. And on the cumulative 22 frequency distribution, I think what you're 23 talking about is sort of evaluating certain types 24 of conditions to determine whether they should be 25 inspected more often, or things of that nature?

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1 CHAIRMAN WEISENMILLER: Actually it's 2 more the presentation. I know at one point when 3 I was looking, say, at Q rep (ph) power 4 production, you know, that literally the top ten might well be 97 percent of the power, you know, 5 6 if you had a few 300 megawatt projects as opposed 7 to a lot of one megawatt projects, you know, just 8 those really, so again in this context it may be 9 that most leakage is coming from your thousands 10 or tens and tens of thousands of potential 11 sources, but maybe the top ten have a real 12 phenomenal portion of the leaks.

MR. O'CONNOR: Indeed, and in fact in the Los Angeles study, some of the largest leaks we've seen in the entire study were located there and that point is well taken.

17 MR. ALVAREZ: Okay, so last major study 18 I'll describe is the pump to wheel study, one of 19 the end uses, this is one where they measured 20 emissions from heavy duty natural gas vehicles 21 and CNG and LNG refueling stations. The study 22 has been submitted and hopefully will be out 23 July/August timeframe. This is one with a lot of 24 interest. Because one of the things that I found 25 doing the work is that, especially for the

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vehicle in-use portion, very little data on that,
 and so this will help with that data gap.

3 Let's skip through to the one that just 4 summarizes the studies to come. I'm going to 5 talk about some timelines and then some 6 takeaways. Okay, so what's still coming? I 7 mentioned the Barnett Shale, that's going to be early July for those, it's going to be a series 8 9 of about 10 to 12 papers on that. The pump to 10 wheels is submitted, in review, as is the 11 transmission and storage scale-up and the 12 gathering and processing scale-up. All of those 13 could be July/August publication, if not sooner. 14 Indianapolis study is close to being submitting. 15 The gap filling is still in preparation, so that 16 one may be later in the year. Project synthesis, 17 we have processes in place to start to bring all 18 that data together, but I don't envision that 19 will be submitted probably until the 20 August/September timeframe, so that one may be a 21 little bit outside of your -- probably the end of 22 the calendar year I would guess for publication 23 of that. 24 Tim has some other sort of related

25 studies that we're working on to present, but let

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1 me just take a quick moment and give you some 2 other sort of takeaways that I think might be 3 relevant for you. I want to emphasize -- we've 4 talked a little about super-emitters, but it's 5 important not to lose sight of the policy 6 implication of the non-super-emitters. I think 7 that the mobile source vehicles, emissions from 8 those over the years is a good illustration, you 9 know, we've had an inspection and maintenance 10 programs and we've had remote sensing, roadside 11 remote sensing to try to flag super-emitters 12 because we know that a few of those have a lot of 13 emissions. And so I think a mediation strategy 14 should include focus on those and we would argue 15 leak detection and repairs, sort of looking out 16 for those, is important to target them and fix 17 them quickly. But let's not lose sight that over 18 the years we've also had increasingly more 19 stringent vehicle emission tailpipe standards, 20 right, that have brought the whole sort of tide 21 of emissions down and so on top of that you've 22 qot the super-emitters. So we need an approach 23 that has sort of a cure for the regular emissions 24 and then that also addresses the super-emitters 25 because at any one time, those are the ones that

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1 are driving the total.

2 I think I would also say that abandoned 3 and orphaned wells is an area, we're going to do 4 some preliminary work on that, some recent work 5 was published out of Princeton that had a limited 6 number of measurements in the Marcellus, we're 7 going to add some additional measurements in some 8 other plays. It's hard to do that work because 9 it's hard to find these things physically, and 10 then the measurement is difficult because the 11 emissions may not be coming out exactly where you 12 think the source is, they could be coming out 13 from the ground nearby, so that's touch work but 14 an area of important work that needs to be done. 15 And as I mentioned, in the case of California I 16 think the emissions from the water that's 17 produced with hydrocarbons here is important to 18 take a look at, too.

19 MR. O'CONNOR: Great, thank you. And 20 next slide. We've been talking about the 21 emissions and where they're coming from. We can 22 evaluate this not only, of course, from the point 23 of how much is out there, but what can we do 24 about it and what is the economic benefit we get 25 from cultivating solutions that reduce emissions

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1 and grow the body of technology that's out there.

2 On the next slide you'll see a cost curve 3 which has already been presented today, which we 4 continue to use as point number one about the 5 fact that this is in many ways a money saver for 6 businesses and, in fact, this type of cost curve 7 is really proof positive why it does pay to move to quarterly inspections and quarterly 8 9 maintenance, as opposed to annual. You look at 10 leak detection repair being some of the most cost 11 effective opportunities to reduce and manage 12 emissions, we look at the fact that things break without notice at times, and that facilities if 13 14 we let emissions go for upwards of 365 days, 15 those can be very significant sources of 16 greenhouse gas emissions across the oil and gas 17 sector, and then implementing these policies you 18 can see that nearly 40 percent of reductions can be achieved at essentially cost mutual or at a 19 20 cost savings from day one.

And as we do that, it will grow and we've been evaluating businesses that are located not only across the United States, but even here in California that can provide some of these solutions, not only businesses that are employing

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1 workers to go and turn wrenches in and to fix 2 things, but businesses that are manufacturing the 3 equipment that can go into reduce emissions. And 4 this report that is available on our website 5 talks about the companies located here in 6 California up and down the state that are 7 providing these types of solutions and 8 manufacturing technology that can go into place 9 in oil and gas operations across the U.S. and 10 here in California.

11 And the technology that's emerging both 12 from these companies and others is something that 13 we've been focusing on with what's known as our 14 methane detectors challenge, where we've really 15 opened up through an RFP and a competitive 16 process an opportunity for individual industries 17 and industry partners to come and showcase their 18 technology and allow us to test it and have it 19 put into use so we can evaluate the best new 20 technology that's out there. And in this 21 particular one, we have industry pilots who will 22 be defining and determining the best technology, 23 then submit it to us in order to try and help 24 advance the ball in terms of methane detection 25 for the purposes of increasing the ability to

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1 find and respond to leaks.

2 And finally, as we get into like the 3 final three slides, on the next one you'll see that this all does fit into a set of activities 4 5 that are improving the ways that we can quantify 6 emissions, but also to increase sort of what we 7 can get out of all that quantification. And, you 8 know, time and time and time again we see the 9 emergence of skewed distributions, this super-10 emitters issue, that the national and global 11 studies that are out there that do present ranges of methane emissions in terms of system-wide leak 12 13 rates, are not necessarily fully accurate and 14 more studies need to be done, and that's why 15 we're evaluating from our synthesis paper both on 16 the U.S. but also noting the region effort, the 17 region-wide variability that will be important. 18 And as this fits into what California is 19 doing, I think it's important to note that the 20 Energy Commission, of course, has been a leader 21 in investing in, and growing, in doing research 22 development, and deployment, and helping to 23 really commercialize new technologies and 24 technology applications, and we want to make sure 25 that, as we do this, and as we know that some of

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1 the proposals even in the Legislature right now, 2 whether they're budget proposals or whether 3 they're implementation proposals from the bills 4 that are already on the books, that those are being done in a way that really takes into 5 6 account the whole potential impact of the 7 investments. And I think as the leadership that 8 the Energy Commission is in, and so far as it has so much to gain by helping California transition 9 10 to alternative lower carbon fuels, and to an 11 energy system that is lower carbon overall, we also have so much to lose if the investments are 12 13 not made with the mindset that there are 14 potential leakage issues with respect to methane 15 that can undermine them.

16 And therefore I think that there is a 17 need for the Commission's voice, both through 18 this IEPR Report, but through other connected 19 activities, whether it is through communicating 20 in the Energy Principals Group, or to the work 21 that's happening at the Air Resources Board, or 22 to the work that's happening at the Energy 23 Commission, or in efforts like what's happening 24 at the Federal Energy Regulatory Commission in 25 terms of setting standards for leakage coming

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1 from interstate pipelines, or from efforts at the 2 Bureau of Land Management, or through efforts at 3 the Western Governors Association which is right 4 now talking through how we get region-wide 5 efforts to reduce emissions and information 6 sharing and collaboration, or through the work at 7 EPA later this summer.

8 The Energy Commission here has a very 9 strong voice and, Chair Weisenmiller, your voice 10 in this could be very helpful, not only through 11 this IEPR, but through the range of work that is 12 going to be connected to what California does 13 because of the tremendous amount of gas that we 14 import and our need to reduce emissions, both 15 here in California and upstream. So, thank you. 16 CHAIRMAN WEISENMILLER: Thank you. 17 Thanks for your participation and your work on 18 this. I think actually just a couple of follow-19 ups with you, I mean, one of them, it seems like 20 if there's a way to really find breakthroughs in 21 sensor technology, that that could move us much 22 more towards real time monitoring. You know, 23 again, you're getting the cost benefits, but it 24 would be sort of interesting as we're going 25 forward if we could sort of really drive the

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1 sensor technology along.

The other thing is, you know, obviously 2 3 one of the things that exists in the Cap-and-4 Trade is potential offset programs and so the 5 issue in part is whether, as you're trying to 6 structure industrial responses to doing 7 mitigation measures, if somehow this could become 8 an offset, would that drive the programs faster 9 and further. And then we might be able to do it 10 through regulations. 11 MR. ALVAREZ: Could I just respond to the 12 first one real quick? 13 CHAIRMAN WEISENMILLER: Sure. 14 MR. ALVAREZ: I don't think Tim mentioned 15 this as explicitly as I would like, on the 16 methane detectors challenge, I think is in line 17 with what you just outlined, that it's not so 18 much about testing specific technologies, but 19 testing a methodology that would allow you to 20 sort of do real time monitoring of operations, so 21 much like a smoke alarm, you would know that 22 there is something wrong here, operator, pay 23 attention, come send somebody out to fix it. And 24 so I think the sensing technologies are there, 25 the question is what are the systems that you

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need to build around it so that you could have 1 2 that and sort of avoid false positives and things 3 like that, so that's where we hope to end up by 4 the end of the pilot projects later this year, or actually they'll be in 2016. But I also want to 5 6 point out that the ARPA-E has a similar effort, 7 more about promoting the technologies themselves, 8 they have eight or 10 different projects that got 9 funded with the hopes that they could help them 10 through to commercialization. We were not trying 11 to pick winners so much as trying to demonstrate that an on-site system of detectors and 12 13 information management could help you find these 14 malfunctioning facilities so you could fix them. 15 CHAIRMAN WEISENMILLER: Yeah. It seems 16 like if you compare the electric system, gas 17 system operating centers, you know, typically the 18 gas is like a decade behind, although the new 19 PG&E center may be even state-of-the-art, their 20 gas dispatch center at this point seems to be a 21 step ahead of the electric system, so as you 22 start thinking about sensors SKADA, you know, 23 basically information-based, again by bringing 24 new technology into the gas operations side, and 25 it's been many years ago I was in the El Paso

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1 Control Center and, again, that was sort of 2 fairly primitive at that stage, you'd have people 3 go out and measure the meters once a day, once a 4 month, or whatever, and they were moving towards 5 the SKADA system where they'd even know what was 6 flowing through some of the pipes. So again, if 7 there's a way to move this more towards real time, that would be presumably something to think 8 9 about. We work a lot with ARPA-E on R&D stuff, 10 so again, I think a lot of our focus in this area 11 is on the research, both climate research and 12 also coming out of the San Bruno Safety Research, 13 but trying to look at where we can help move the 14 needle on the gas side and the R&D side, so that 15 certainly -- when we go out, we ask for feedback 16 on it, and often we just have the individual 17 researchers coming in saying send me more money, 18 so to the extent we have more of an EDF 19 perspective on where the public good is, that 20 would be very helpful to help us on the R&D side. 21 MR. O'CONNOR: Absolutely. And I think 22 that the presentation earlier today talking about 23 the projects that are out there, one note is 24 that, as someone who has tried to follow the 25 project submissions over the years, it's not

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1 obviously the most intuitively obvious section of 2 the Commission's website and processes, 3 especially when there's so many things that are 4 happening in this area to fund methane detection, 5 leak abatement, flyovers, and if there were an 6 opportunity to increase the ability of the 7 individual stakeholders to know kind of what's on 8 the table for potential funding by the Commission 9 in possibly a new light, that could be very 10 helpful for increasing participation in those 11 requests. 12 CHAIRMAN WEISENMILLER: Now I was going

13 to say, I don't know if Mike is still here - oh, 14 Laurie is there, so Laurie would love to talk to 15 you about how to facilitate that sort of 16 participation and feedback, right? Yes. We do a 17 lot of outreach. Obviously one of our 18 difficulties is not giving, you know, if 19 individual researchers make sure they don't have 20 any advanced warning of where we're heading, but 21 at the same time trying to get sort of a policy 22 direction on, yeah, we need better sensors, as 23 opposed to the next six months from now we're 24 going to do a PON that covers blah blah blah 25 amount of money in this very narrow topic, we

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have to sort of skate that. But we definitely
 are looking for ways.

3 I quess the other question generally, is 4 that part -- and also certainly we're trying to 5 do much more in sort of disadvantaged communities 6 and the diversity aspects, so obviously as we go 7 through trying to make sure that R&D dollars 8 really capture the needs of all Californians, and 9 not just at the sort of wealthy early adapters. MR. O'CONNOR: Well, we could talk for a 10 11 long while about the opportunity to focus benefits in disadvantaged communities. One 12 13 project we did undertake in Texas was to involve 14 and to outreach to local communities so that when 15 they did experience, or see, or witness both from 16 the communities, but also from the operators of 17 individual facilities potential issues associated 18 with emissions, or operational questions that 19 might have the potential to result in localized 20 emissions that they knew of, how they could both 21 report that internally, but also externally, to 22 provide for more rapid response. We've been 23 seeing a fair bit of attention and focus on that 24 from local communities to really give them more 25 tools to be able to understand and to potentially

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1 interact with folks like yourselves at the Energy 2 Commission and the Air Resources Board, to try to 3 move the ball forward about sort of increased 4 attention and focus by the facilities themselves 5 on reducing emissions. A lot of this is going 6 to, I think for the oil and gas operations, 7 really be benefitted by very rigorous rule at the 8 Air Resources Board that does require quarterly 9 inspections, because we do think that that is 10 going to get a very significant amount of the 11 emissions from oil and gas operations and the 12 attendant co-benefits that you get from managing 13 the leakage from those operations.

14 CHAIRMAN WEISENMILLER: Yeah, well that 15 certainly brings me to the question which I think 16 you raised earlier, is a lot of our gas 17 production is co-production of oil and so trying 18 to understand that aspect of gas production, what

19 needs to be done there.

20 MR. O'CONNOR: Uh-huh.

21 MR. MARXEN: Well, thank you, Mr. Chair 22 and once again, thank you Timothy and Ramon, it's 23 been a pleasure to have you here. This will 24 conclude this panel. For those of you who are 25 listening on the phone, remember there will be a

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1 public comment period at the end of the third 2 panel today. And with that, I will turn the 3 microphone over to Heather.

4 MS. RAITT: I think we're ready to take 5 our lunch break. Does the Chair have anything to 6 add?

7 CHAIRMAN WEISENMILLER: No, I think that 8 would be good. I was going to say, the only 9 thing I would say is if there's anyone in the 10 room who, you know, doesn't plan to come back 11 after lunch and who has a public comment, I 12 certainly would welcome them to step up now.

MS. RAITT: I do think we have one person on WebEx who may have a comment, as well, if we want to go ahead and take that?

16 CHAIRMAN WEISENMILLER: Yeah. So now and 17 then we'll do one at the end of the day, but 18 certainly. If you're going to be at the end of 19 the day, then certainly if you'll stick around 20 for that, that would be good. But otherwise, go 21 forward.

22 MS. RAITT: So I believe Rosa Dominguez 23 is on the line and she had a question.

24 MS. DOMINGUEZ: Hello?

25 MS. RAITT: Yes, go ahead.

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1 MS. DOMINGUEZ: Okay. Hi. I have a 2 question for Ramon Alvarez and the question was 3 that using his method of technology warming 4 potential, it's a little different to the 5 traditional global warming potential method. And 6 I was wondering if he -- and I see how his method 7 has advantages because it's a time dependent -it gives you an idea of time dependent warming, 8 9 but I was wondering if he has an idea of why IPCC 10 is not using methods like this, or whether 11 they're considering incorporating it. 12 MR. ALVAREZ: Thank you for the question. 13 This is Ramon Alvarez. You know, it's a new idea 14 and it's a little bit complicated. It's really 15 not that much different than the 100-year or 20-

16 year global warming potential. We think it's a 17 lot more insightful and it sort of removes that 18 choice about which is the right one. I think 19 what we're looking at is that time dependence of 20 the climate influence, so it shows you the whole 21 story and, you know, you can derive from our work 22 the conventional analysis you would get with 23 using the 100-year or 20-year global warming potential. We probably need to do a better job 24

25 of providing that grounding point for people so

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1 that they feel more comfortable that this is not 2 just this complicated but not useful analysis. 3 I'll mention that almost at the same time we 4 published our new work on heavy-duty fuel 5 switching, Carnegie Mellon published a paper on 6 the same topic and actually independently 7 calculating emissions and using 100-year and 20-8 year global warming potentials, they found 9 similar results to ours, again, in fact theirs 10 were a little bit worse, even, for the natural 11 gas vehicles. They found that even at 100-year timeframe, there were still damages, and we're 12 13 predicting between 50 to 90 is where you start to 14 get climate benefits. So I think, you know, with 15 some time and I think practice people will get 16 more comfortable with this method, but I think 17 you get 50-75 percent of the insight still with 18 the 20-year global warming potential than the 19 100-year. It just tells you that there's a time 20 element that needs to be -- that has points 21 besides just those. 22 MS. DOMINGUEZ: Yeah, so one more 23 question would be, how different do you think 24 your results are from Carnegie Mellon's? Because

25 if they project that even after 100 years is the

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1 worse and yours is it may be after 50 to 90 2 years, I think you said, is the difference in 3 these conclusions due to the fact that Carnegie 4 Mellon is estimating the cumulative warming? 5 MR. ALVAREZ: I need to look more 6 carefully, and we just found out about this paper 7 last week, at the source of the difference, but my guess is that it's some combination of the 8 9 emissions of the gas supply chain, the emissions 10 assumed for the vehicle, and the efficiency of 11 the vehicle. Those are the three parameters that 12 drive the results; otherwise, you just get 13 whatever the  $CO_2$  emissions are from combustion, 14 and as we acknowledge in the paper, all three of 15 those parameters have a lot of uncertainty 16 associated with them, and there's not a lot of 17 great data, so my quess is that we just differ a 18 little bit on the emissions assumed. 19 MS. DOMINGUEZ: Okay, so for full 20 disclosure, I am a Researcher at U.C. Davis and 21 actually I also have a research paper on the 22 carbon intensity that the CEC is funding 23 therewith, and I was wondering maybe we can take 24 this offline, but I was wondering if I can check 25 back with you to make sure we have similar

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1 assumptions in all these parameters? 2 MR. ALVAREZ: Sure, yeah, please call me. 3 MS. DOMINGUEZ: Okay, thank you. 4 MS. RAITT: Thank you. And I don't think 5 we have anyone else on the WebEx, so .... 6 CHAIRMAN WEISENMILLER: Okay, so we'll 7 take a break. We'll come back at 1:30? 8 MS. RAITT: Yes, 1:30. 9 (Break at 12:36 p.m.) 10 (Reconvene at 1:31 p.m.) 11 MS. RAITT: Okay, so we'll start again 12 after our lunch break. And we have a panel this 13 afternoon on California's Ongoing Research and 14 Potential Detection and Mitigation Efforts, with 15 the Moderator David Stoms. Go ahead, David. 16 MR. STOMS: Good afternoon. My name is 17 David Stoms from the Energy Research and 18 Development Division here at the Energy 19 Commission. I'll be moderating this afternoon's 20 final panel. And just as a kind of quick recap 21 of where we are in the program, today's agenda, 22 we started with perspectives from State agencies 23 and then moved into a series of projects done by 24 EDF on looking at emissions from different 25 components of the natural gas system and kind of

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1 from various parts of the country. And this
2 afternoon we're going to focus directly on
3 California, both from the research side, research
4 being done in California specifically, and then
5 we'll also have a couple of utilities talk about
6 work they're doing on both detection of emissions
7 and reduction of emissions.

8 So our first speaker then is going to be 9 the research part of the program, is Dr. Marc 10 Fischer. He's a Staff Scientist in the 11 Sustainable Energy Systems Group and Energy 12 Technology area at Lawrence Berkeley National 13 Lab. He's an Associate Researcher at the Air 14 Quality Research Center at U.C. Davis, as well. 15 Dr. Fischer's work focuses on quantifying and 16 mitigating earth radiative forcing due to 17 greenhouse gases and human habitation, and 18 development and identifying sustainable solutions for energy-related environmental problems. Dr. 19 20 Fischer received B.S., M.S. and PhD degrees in 21 Physics from MIT, University of Illinois, and 22 U.C. Berkeley, respectively. Dr. Fischer, and if 23 you want to drive the slides yourself, or if 24 you'd like to sit here, whichever you'd prefer. 25 DR. FISCHER: Good afternoon, Chair

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1 Weisenmiller. Thank you for hearing me, thank 2 you all for your attention. I'm going to give an 3 overview of preliminary work that we've done to 4 survey the methane emissions from the natural gas 5 system in California from wells to meters.

6 I'll give a brief motivation and 7 overview, which I think I can do pretty quickly 8 because most of you are already intimately 9 familiar with this problem, that will include the 10 natural gas methane contribution to California as 11 a climate pollutant, and some work on Bottom-up 12 estimates of natural gas methane emissions.

13 I'll follow with a description of what we 14 call the California Greenhouse Gas Emission 15 Measurement, or CALGEM project, focusing on 16 natural gas.

17 I'll say something about regional Topdown estimates of methane from the San Francisco 18 19 Bay Area and sort of more generally the potential 20 for Top-down studies at the regional scale, some 21 airborne facility scale measurements that will 22 allow one to say something about emissions from 23 sort of kilometer scale facilities, a further 24 fine grained approach using something called a 25 localized mobile plume integration technique, and

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then at sort of the scale of individual 2 residences, say something about some initial work 3 we've done on residential buildings. Next slide. 4 First, I want to acknowledge the team of 5 people that make this work possible. First, 6 thank the Energy Commission and the Air Resources 7 Board for their support in our large scale methane and other greenhouse gas measurements. 8 9 This work here is primarily focused on natural 10 gas and is supported by the Energy Commission's 11 Natural Gas Program.

1

12 Beyond LBNL and U.C. Davis, we have 13 collaborators pretty much across the U.C. system 14 and at other institutions sort of within the 15 state and nationally.

16 To give you a very broad brush overview 17 of the problem, California's natural gas provides 18 roughly half of California's fossil fuel energy. 19 Methane is a short-lived climate pollutant. In a 20 rough term, the strength of methane relative to 21  $CO_2$  is such that, if three percent of natural gas 22 were to leak to the atmosphere without being 23 combusted in some process, the other 97 percent 24 that is combusted to  $CO_2$  would produce the same 25 effective radiative forcing on a 20-year

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1 timescale. In other words, methane is incredibly 2 potent on a short time scale, and so getting a 3 handle on it is clearly something that we should 4 be considering as part of overall climate 5 protection.

6 In the past, pre-meter distribution and 7 post-meter consumption leakage paths hadn't been 8 addressed very in great detail, and that's 9 something that we're trying to bring into the 10 work in this case. California is now moving 11 forward on efforts to control emissions and, 12 while natural gas is a small part of total 13 methane emissions, at least in our current 14 estimates, it certainly deserves attention being 15 from sort of a primary use sector of the energy economy. 16

17 To give you an overview of the natural 18 gas system, the sectors run as you're all I think 19 familiar, this is a slide that Guido and his team 20 have prepared, taking U.S. EPA sort of 21 representation of production, processing, 22 transmission and distribution, and adding to it 23 these downstream sectors which arguably may 24 contribute in some significant way on the 25 consumption side, and I'm going to use the word

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"consumption" from now on rather than
 distribution to distinguish it from the
 distribution system.

4 Our initial work on natural gas has 5 focused on essentially a first quess or first 6 estimate of Bottom-up emissions across all of 7 those sectors from production to consumption, and 8 it has been driven by U.S. EPA emission factors 9 and GIS activity data throughout the state where 10 it's available. It includes production from both 11 conventional and enhanced recovery wells, transmission compression and storage, 12 13 distribution we handled -- and I really should 14 have said on this slide -- distribution and 15 consumption, assuming that the emissions in that 16 at least currently poorly understood set of 17 sectors is roughly a third of a percent of the 18 regional consumption. And this is really 19 essentially what I would call a first guess. 20 We put this together and published it in 21 the ES&T, the comparison of this Bottom-up, with 22 more fine grain Top-down work from the Los 23 Angeles Basin suggests that this may be an 24 underestimate for the Los Angeles Basin, but 25 there are still I think important remaining

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1 questions there, so it's certainly not a final word. Bottom line, we estimate at this point 2 3 that natural gas emissions are likely on order of 4 200 to 400 gigagrams of methane a year. My apologies for mass units. Putting this in 5 6 perspective, livestock and landfills are a much 7 larger source so that natural gas might be only 10 or 20 percent of total methane. 8

9 So to go beyond the Bottom-up, we've 10 conducted and are still conducting a series of 11 different related studies at different effectively spatial scales and temporal scales. 12 13 Regional emissions largely done through 14 collaborating tower networks, and ARB has been 15 instrumental in putting together a large set of 16 towers, there's other groups now, the Los Angeles 17 Megacities Project has a bunch of towers running 18 there, and we have a few towers within 19 California. 20 We've also tried to look at individual

21 facilities and I'll show you some of that work 22 using aircraft observations, and then more 23 recently we've started to look at essentially 24 small scale sources within either urban 25 environments, or individual gas wells using a

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1 mobile plume integration method that I'll tell 2 you about, and then a little bit of work on 3 buildings that's just starting and is going to 4 expand, as was mentioned by Guido earlier.

5 So in terms of estimating regional 6 emissions, as I said before, natural gas is only a small part of the total methane budget of 7 8 California and so at the regional scale there is 9 a real challenge in attributing methane in the 10 atmosphere at the regional scale to methane 11 emitted by natural gas, as opposed to landfills 12 and livestock. And to do that, it's really 13 essential to use additional tracers that are 14 specific, as much as possible, to natural gas, 15 and ethane is a key discriminant there, 16 additional Alkanes and other species are also 17 important. What these maps here show are 18 essentially on the bottom left natural gas 19 methane, in the middle using the same color 20 scale, total methane. And so you can see that 21 only in the urban areas is natural gas and the 22 Southern San Joaquin Valley, natural gas is 23 estimated to be a big part of the total. 24 In the Bay Area, we have started doing

25 some work in collaboration with the Bay Area

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Quality Management District and PG&E. The result 1 2 of the most recent work has been published by 3 Farley et al and ES&T. That work suggests that 4 methane emissions based on a correlation with CO 5 as a relatively comparatively well-known tracer, 6 are roughly 1-1/2 to two times the current Bay 7 Area Air Quality Management District inventory 8 for methane emissions, suggesting that there are 9 sources of methane that are either underestimated 10 or not accounted for in their current inventory. 11 And we're working with Bay Area now to resolve 12 those differences and try to identify where the 13 sources are. Really, as I mentioned before and 14 want to emphasize again, there is no substitute 15 for being able to attribute methane to natural 16 gas as distinct from the other sources which are 17 comparatively large, and additional tracers are a 18 key to that. Next slide, please. 19 So to try to get a better handle on 20 sources with spatial distributions that are 21 sufficiently small that one can sample them 22 unambiquously as a natural gas source, we've been 23 in our CALGEM-NG project subtracting to 24 Scientific Aviation and in the bottom left you

25 see a photograph of Steve Conley's airplane.

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Steve has instrumented the plane -- Steve did his
PhD at U.C. Davis in Chemistry, he's a Navy man
and he's instrumented a small plane with a rack
of gas instruments, a very high performance
anemometer and associated instrumentation, and
simultaneously keeps himself alive while he's
flying and collects great data.

8 What this figure shows on the right is a 9 map of methane collected from the plane upwind, 10 sort of the upper left of that plot, and 11 downwind, lower right, showing that the methane 12 on the downwind side of a known source is very 13 clearly measurable as compared with the upwind 14 side, the differences unmistakably detectable and 15 easy to quantify in this case, by integrating 16 multiple loops at different altitudes you can 17 effectively form what amounts to a cylinder of 18 measurement around a given facility and estimate 19 the total emissions. And when Steve does this 20 for known sources, the agreement is now at the 21 sort of 20 percent uncertainty level. I think 22 this will vary with weather conditions, but in 23 the cases that he has tested with known sources, 24 he has been very successful. And I would just 25 comment that Steve thought ahead and, working

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1 with CEC and PG&E, instrumented the plane with 2 ethane measurements, as well, so that one can 3 measure the ratio of methane to ethane and very 4 narrowly attribute sources not only with their 5 spatial signature, but with a gas signature.

6 So what we've done so far working with 7 Steve is to fly loops around cylinders around 8 different facilities in the Bay Area and sort of 9 Central California area, these have included so 10 far natural gas storage and petroleum refining, 11 we're also looking at other sources. But these 12 have been the ones that are clearly identified 13 spatially and were straightforward to fly, 14 although we've had some interesting interactions 15 recently on that. In sort of round numbers, the 16 U.S. EPA estimates that Bottom-up emissions for a 17 typical storage facility might be on the order of 18 80 kilograms of methane per hour and in our 19 flights we've seen quite variable -- I will not 20 say variable, I will say flying five or six 21 different storage facilities in the sort of 22 Central California area, we've seen two sites 23 with non-detection; in other words, we could not 24 see a significant source, one with a small sort 25 of 11 kilogram an hour leak rate, and then over

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1 five different flight days at one particular 2 site, measured between 80 and 300 kilograms an 3 hour. So appears that at least for the site 4 where there were quite large and measurable 5 emissions, they were also variable.

6 We have measured the ethane to methane 7 ratio for that large facility and found that it 8 agreed with what we would expect based on pubic 9 reporting of PG&E's methane to ethane ratios. 10 And we feel confident that this is a solid 11 natural gas signature.

12 This is not associated with natural gas, 13 but it's not pure natural gas infrastructure, 14 sort of associated industry, we've looked at 15 three refineries this spring from February and 16 May, and found that the emissions from those 17 refineries were both large and variable. We are 18 in the process of studying that further, here the 19 ethane to methane ratios varied quite a bit, and 20 we're guessing that this has to do with different 21 processes occurring at the plants.

In terms of production, we have gone to the Southern San Joaquin and attempted many flight hours with often very limited success due to weather, but for one particular field on the

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1 west side of the San Joaquin Valley, we were able 2 to measure very clearly an upwind, downwind 3 enhancement in that figure, and the lower right 4 shows blue toward the upwind side and sort of 5 reds and yellows on the downwind side indicating 6 methane enhancements. When we integrate that up, 7 we found integrated emissions extrapolated to an 8 annual basis that were on order 15 gigagrams of 9 methane per year, roughly consistent with our 10 CALGEM-NG Bottom-up inventory estimate based on 11 the wells that are there.

12 So, I mean, this is really just a first 13 step. I think other groups are measuring these 14 fields at other times, the data needs to be 15 pulled together into a larger hole to get a 16 picture because it does appear quite episodic.

17 Next, going to finer scales, we've built 18 an instrument in collaboration with Picarro. 19 Picarro is a manufacturer of high quality 20 greenhouse gas analyzers and with Picarro we've 21 built an instrument which we call the mobile 22 plume integrator, and really what this is is a 23 set of gas analyzers and a car with a mast on it, 24 and as it drives through plumes, it measures 25 their vertical distribution and their horizontal

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1 distribution. And by measuring simultaneously 2 the wind velocity, one can construct a mass 3 balance estimate of the methane crossing the path 4 of the car, and from that make an estimate of the 5 emissions. When we've tested this technology in 6 controlled situation with a known leak rate, and 7 we've done this both on our own in Berkeley and 8 through partnership with PG&E at their test 9 facility, we find that the estimated emissions 10 are good to about 30 percent in typical 11 conditions when the plume is completely captured 12 by the height of the mast. And that is not 13 always the case, but we can very 14 straightforwardly tell when that is not the case, 15 and then our estimate is really a lower limit on 16 emissions as opposed to a quantified number. 17 I want to emphasize that this type of 18 technology provides the kind of tool that you can 19 make quantitative estimates with, it is not a 20 relatively leak rate, or relative enhancement 21 method, it is a quantitative emissions 22 measurement. We have submitted a patent on this 23 technology and we are waiting to see if LBL 24 follows through with the patent. 25 In terms of capped gas wells, people

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1 brought this up as an interesting question, we've 2 started to look at that. On the upper right you 3 see a picture of the mobile plume integrator 4 system with the plucky experimenter standing next 5 to it. You can see the masts sticking up as sort 6 of a while pole on the front of the ancient 7 Prius, and what we did was using DOGGR's well maps, found a bunch of capped and idle wells and 8 9 spent a day driving by as many of them as we 10 could approach from public roads. We looked at 11 12 capped wells. We were able to quantify one 12 plume very clearly, here I'm going to switch to 13 Volume Units and here the leak rates were on 14 order of 100 ccs a minute, or a tenth of a liter 15 a minute. Three other plumes were measured with 16 smaller, well, some smaller, some larger leaks, 17 but we only got one pass on each of those, and 18 then there were several that we either didn't get a detection on, or could not get downwind of. So 19 20 in the lower right you can see a picture of a 21 plume enhancement for one of the sources that we 22 were actually able to drive all the way around, 23 so you can clearly see the big downwind spike on 24 the sort of upper portion of the plot. 25

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We've now applied this technique to the

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1 Bakersfield area, driving a series of roads 2 through the Bakersfield Metropolitan Area, we 3 detected 20 large leaks and, you know, numerous 4 smaller ones, I quess I would comment here that 5 Bakersfield was sufficiently rich in methane on 6 average that smaller plumes that we could see in 7 cleaner environments may have been masked here, 8 so this really represents a lower limit. We 9 found 40 percent of the emissions within half a 10 kilometer of large distribution pipes and some of 11 the largest emissions from an individual plume 12 appeared to be closely co-located with 13 distribution pipes that we found in maps later. 14 The integrated leaks along our path of 15 driving were about six kilograms of methane an 16 hour, and scaling by area that would be 17 equivalent to about 90 kilograms of methane per 18 hour from the sort of Becker Field Metropolitan 19 Area, which was roughly consistent with our 20 estimate of about 0.3 percent of consumption 21 being leaked in the distribution system -- sorry, 22 distribution and consumption side, distribution 23 pipes not being the same thing as post-meter 24 leakage.

25 Finally, in order to get at post-meter

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1 leakage, we've started looking at leakage from 2 residential structures and we're starting there because the commercial and industrial sectors are 3 4 sort of outside of our ability to readily sample at this point. We've done an initially study of 5 6 houses in essentially the Berkeley and Oakland 7 San Francisco Area that we had private access to, 8 and here we depressurized the house slightly and 9 then measured the enhancement of methane in that 10 exhaust flow air relative to the inflow air, and 11 through a mass balance estimate emissions. The 12 end result of this work is that from the 10 13 houses we've studied so far, we have an average 14 leak rate of about 7 ccs a minute, which for the 15 houses we were able to compare with, was 16 equivalent to about 0.16 percent of their 17 consumption. And I guess I will comment that, in 18 terms of attribution, we used the C13 signature 19 of the methane that we observed to see that it 20 was in fact consistent with natural gas as 21 opposed to a biogenic course. I could say more 22 about that if people are interested. 23 We're now starting a project for CEC to 24 measure 50 to 75 homes across California's 25 housing stock and I'll be able to tell you more

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1 about that in, I would guess, about a year.

2 Sort of adding on to the residential 3 leakage picture, the tests that we did with the 4 blower doors were done with the buildings in what we would call a quiescent state, none of their 5 6 qas appliances were under active operation, they 7 might have had pilot lights lit, but they did not have any of their sort of large burners running. 8 9 And we've started to look now at the large 10 burners on several different types of appliances 11 and we've done this using a combination of mass 12 balance and essentially looking at the ratio of 13 methane to  $CO_2$  enhancements, and with the fuel 14 use of the device able to say something about the 15 methane emissions. We find that, in particular, 16 tankless water heaters which have very small high 17 intensity burners emit a fair amount of methane 18 and we've look at now three of them, and their 19 emissions have ranged from 80 to 300 ccs a minute 20 of methane, which in one hour of operation would 21 be roughly equivalent to the average house 22 leakage. So it appears that they are a non-23 trivial potential addition to methane emissions 24 and should be considered further.

25 We've also looked at a couple of clothes

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1 dryers that emitted a small amount of methane, 2 one gas range which emitted a small amount of 3 methane, and we looked at a couple of high 4 efficiency error heaters, furnaces. And the 5 furnaces very pleasingly and surprisingly 6 actually consume the atmospheric methane, so the 7 outflow from the combustions process actually has 8 removed methane. Next slide, please.

9 In summary, the work sponsored by CEC is 10 identifying key components of natural gas methane 11 emissions from the California system. The emissions from production and distribution 12 13 sectors are uncertain and likely underestimated 14 in the state inventories that is our current 15 estimate. However, production emissions are 16 extremely episodic in our experience. I didn't 17 show slides of this, but some work over an oil 18 and gas field changed radically with weather, 19 there were drilling platforms in clear operation, 20 and so I think this is probably consistent with 21 some of the work, the much larger body of work 22 that's being done nationally, indicating that 23 some care if needed in collecting what I would 24 say true time averaged data, or a very very 25 careful program of being onsite when different

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operations that might admit methane are
 operating.

3 Distribution emissions are diffuse and 4 natural gas tracers are essential for making a 5 clear attribution, but in summary, atmospheric 6 measurements can be used to quantify emissions 7 and in particularly should be capable of 8 monitoring reductions in emissions at multiple 9 scales. Thank you.

10 CHAIRMAN WEISENMILLER: So a couple
11 questions. One of them is what is the tradeoff
12 between using the Isotopic ratios or using ethane
13 for the attribution?

14 DR. FISCHER: Yeah, that's a good 15 question. I guess the glib response would be, 16 since there are almost no sources other than oil 17 and gas producing ethane, it is a pretty --18 ethane is a pretty strongly indicative tracer; 19 whereas the isotope ratios vary significantly 20 across both biogenic sources and fossil fuel 21 sources, the ethane is likely to be a tighter 22 tracer. But I would say more generally multiple 23 techniques should always be considered to the 24 extent that it's economically feasible.

25 CHAIRMAN WEISENMILLER: Did you do any

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1 mapping at all of biogenic or, as you were doing 2 the routes, I mean, were you seeing

3 concentrations?

4 DR. FISCHER: That's a good guestion. I 5 quess I would say we have not had the resource to 6 focus on the narrowing in on biogenic sources as 7 part of our work. In separate work for ARB where 8 we're responsible for estimating total methane 9 emissions from all sources, and attributing 10 regional emissions with VOC tracers, we're 11 starting to make a handle on that and, you know, 12 the evidence that's available now strongly 13 suggests that the bottom up maps at least in 14 rough measure are accurate in portraying a 15 picture where biogenic sources vastly outweigh 16 fossil for methane. 17 CHAIRMAN WEISENMILLER: Okay. Yeah, and 18 I quess the last one I'm trying to figure out, we 19 heard this morning about the risk profile on --20 this may be more for PG&E and SoCal -- but in 21 terms of different levels of risk of emissions,

22 you know, 1, 2, 3, and I wasn't sure if you could 23 map from your stuff to that sort of size of the 24 leak and get to the risk? Say in Bakersfield or 25 --?

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DR. FISCHER: I apologize that I am not familiar with the risk categorization metric well enough to do that quickly.

4 CHAIRMAN WEISENMILLER: Okay, that's 5 fine. Again, my guess was more a fair question 6 for the utilities. Great, thank you.

7 MR. STOMS: Thank you, Marc. Our next speaker is Francois Rongere. He's currently 8 9 managing research and development and innovation 10 for PG&E gas operations. In this role, his team 11 is responsible for the detection, assessment, 12 adaptation, and introduction of new technologies 13 in the business. He has previously worked for 14 PG&E's Energy Efficiency Department, focusing on 15 the industry, high tech, bio tech, and healthcare 16 sectors. In 2000, he established Easenergy Inc., 17 detecting and partnering with start-up companies 18 of the energy sector. Besides, he has been 19 teaching a class about Renewable Energy at San 20 Jose State since 2007. He is a graduate of the 21 Institute National PoliTechnique De Grenoble in 22 France. Francois. 23

23 MR. RONGERE: Thank you very much, David.
24 So can you pass the slides for me? Perfect.
25 Perhaps I can answer your question first about

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1 how to characterize the characteristic of a leak
2 based on flow rate measurement. The grade of the
3 leaks from Grade 1, which is the other leaks to
4 the Grade 3 take into account the position of the
5 leak more than actually the size of the leak. So
6 a measurement of the flow rate doesn't correlate
7 very well with the grade of the leak.

8 So just my presentation, I will give you 9 an opportunity to give you a sense of what PG&E 10 is, but will also present some of the actions we 11 have taken in order to reduce leak and methane 12 emissions. And then I will switch to my part, which is more R&D and talking about technology we 13 14 are working on in order to improve leak 15 detection, mainly, and leak quantification.

16 So PG&E is on this map the northern part 17 of California, about 5,800 miles of transmission, 18 pipelines, and 42,000 miles of distribution 19 pipelines. We serve about 4.3 million customers, 20 about 50 million person people and we deliver 21 about trillion cubic feet of natural gas per 22 year.

23 So starting with the action we take on 24 methane emission abatement, so I just listed here 25 to give you a sense of what we have done in the

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1 past years about it. So first we talk about it, 2 replacement of the bleeding controllers with our 3 low bleeding controllers, this is true for 4 compressor stations and for regulation stations. 5 Second, we ordered our compressor sequencing in 6 order to put so most emitting during their 7 shutoff process, so the largest blowdown in their 8 shutdown process compressors, as baseloads, that 9 we actually decrease the emissions right away. 10 The third point, we do cross compression as often 11 as possible when we do idle testing, we have to 12 empty the gas to replace the gas water when we do 13 idle tests, to purge the gas we can use another 14 pipeline if it's close by and by cross 15 compression we avoid to release this gas into the 16 atmosphere.

Fourth point is to modify the Centrifugal 17 18 compressors, we have to dry gas seals. There was 19 wet gas seals and more leaking than dry glass 20 seals, so it's just an improved technology that 21 allows us to reduce the emission from our 22 compressors. Also, the starters of the 23 compressors are an opportunity to move from gas 24 powered starters to air or electric starters, and 25 so that reduces naturally the emissions.

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1 We also have used the most advanced 2 technology to detect leaks, you know, 3 distribution systems, and we include that in a 4 new process we call Super Crew, you know, that 5 you more holistically take into account the leak 6 detection and repair process, and this actually led to a reduction of about one-third of the 7 8 Grade 3 leaks. And that's, I think, we talk 9 about these grade leaks, grade 3 leaks which can 10 be fairly large and stay for a long time and I 11 think that using this approach which is more 12 integrated management approach, purely safety 13 leak management, so it's more integrated in the 14 overall safety plan of our company, we have been 15 able to take care of the Grade 3 leaks when 16 marginally it's not too much cost and we get the 17 better results. So I think that integration, you 18 know, integration management plan is a key in 19 order to optimize the management of the Grade 3 20 leaks. 21 Also, one thing is we finished last year

22 at the end of 2014, we have actually retired our 23 last cast iron pipeline from the system, so we 24 don't have any cast iron pipeline anymore in our 25 system. And cast iron pipeline are one of the

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1 large of methane emissions, so it's a good way 2 also to reduce methane emissions.

3 So that's it about the action we have 4 taken to reduce methane emissions, but moving 5 forward we want to also to continue to improve 6 and I will just give you some examples of the 7 products we have. And it's not PG&E alone, we 8 see that that's actually connect to many of the 9 projects we have talked about, we are working 10 extensively in collaboration, either in 11 California with the California Energy Commission, 12 but also at the national level we have a three 13 group of R&D co-funding with the other gas 14 operators and utilities. These three groups are 15 PRCI Pipeline Research Council International, 16 which is focusing more on transmission pipeline 17 and compressor stations. In partnership with 18 NYSearch, which means New York Search, but 19 actually now is nationwide and SoCal and us are 20 members of NYSearch and it's focusing more on 21 distribution systems. The last but not least 22 group we belong to is GTI Gas Technology 23 Institute in Chicago. So these projects actually 24 are in collaboration with these different 25 organizations and that's very important for us.

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We want to share the effort and the results of
 this R&D.

3 So one thing that has not been mentioned 4 this morning is a project funded by the 5 California Energy Commission, co-funded with 6 PG&E, about two or three years ago through the 7 Small Grant Process. And with Ease and PSI 8 technology company, the idea was to develop a 9 continuous monitoring system for leak detection, 10 so the technology itself is a relatively well 11 known technology, it is an RMLD detector which is used by the utilities to locate leaks from 12 13 distance, so you have a laser beam that you point 14 to where you think the leak is, and the 15 absorption of the light through this beam will 16 tell you how much methane is between you and the 17 target. So the idea is to put this technology on 18 a pole and to continuously monitor a line of 19 sight and we have demonstrated that we can go up 20 to 500 feet, but we are just limited by the size 21 of our field, the idea is it can go further than 22 1,000 feet. The idea is, by the system you can 23 put a longer pipeline, you can monitor this 24 pipeline or the facility which emits methane and 25 continuously monitor the emission of methane.

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1 The project has been completed at the end of 2 2013, and the technologies are available now. 3 So the solar panel actually fed the 4 electricity on the equipment and the equipment is 5 totally anonymous, and you can take the 6 communication using your Verizon card, can 7 transfer the information to the control room 8 easily.

9 Another technology that we have 10 developed, this time with PSI, the first group I 11 mentioned about, and also with JPL in Pasadena, 12 is an handheld methane detector which is able now 13 to detect at the level of ppbs of methane. So 14 what a technology like Picarro, others have 15 brought, is this ability to detect very low level 16 of methane which allows us to detect the leaks 17 than the traditional equipment. This technology, 18 which has been developed by JPL to find methane 19 en masse by definition had to be very light and 20 small, so we take advantage of that in other to 21 have a tool which can be easily carried around to 22 measure methane. And associated with very cool 23 based methane detection, for example, we can 24 accelerate the process of finding the leak. As a 25 car in the street measures the methane in the

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street, after that you have to find the leak and
 to grade the leak, and this tool actually makes
 this connection to find the actual leak.

4 An evolution of that, so the project has 5 been done with PSI last year, now we are moving 6 to continue to leverage the low weight and size 7 of the tool to mount that on a UAV, and using a 8 UAV we can survey facilities like regulation station or pipelines or compressor stations 9 10 easily, and measure the methane, and obtain a map 11 of methane, a little bit of what Marc mentioned 12 before, but with a UAV on the smaller scale than 13 an aircraft. So that's another project which is 14 led by NYSearch with U.C. Merced and JPL.

15 So this technology focused mainly on 16 detection, but we can actually extend the 17 capabilities to go to methane guantification, 18 even if its' not the same problem, and the 19 technology which are done generally for detection 20 needs to be adapted for methane quantification, 21 it's not the same problem at all. So some of the 22 things we are doing, again with NYSearch, it's a 23 project we have started and our friends of EDF 24 are a member of that consortium around this 25 project, participating advisor of the projects,

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1 testing different technologies to quantify leaks from the distribution systems. And what we are 2 3 looking for is a way to quantify these leaks 4 fairly rapidly because if we need too much time 5 to quantify the leaks, of course, economically it 6 is not viable, so we want to detect technologies 7 that can help us to do that more rapidly. So 8 it's a project that started just at the end of 9 2014, we are just in the middle of it, we have 10 done a series of control tests using actually the 11 training facility of UGG on the East Coast, very similar to our training facility in Livermore, 12 13 and so we have selected initially three 14 technologies and we are testing them now. And we 15 move to a field test after these first control 16 tests are completed. 17 Here is a more I would say exploratory 18 project, again with NYSearch, to develop a technology which will really focus on the 19 20 quantification of measuring the flow rate because 21 we are measuring concentration in general with 22 the tools we are using, and we aim fair from the 23 concentration the floor rate. If we can measure

- 24 directly the speed field, we can actually have a
- 25 good representation of the flow rate, and that's

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1 what we tried to do with this super gas-emitting 2 technologies, that SR International has 3 developed, and we apply it to small methane leaks 4 now. Fairly exploratory, I would not say we would get a system working at the end of the 5 6 year, it will take several years to put that in 7 place and to test it, but it's really a new look 8 at quantification of methane emissions by trying 9 to measure directly the flow rate.

10 So Marc mentioned this project with the 11 Bay Area Air Quality Management District. We 12 don't fund it but we are happy to be part of it, 13 and to support the work done by Lawrence Berkeley 14 Laboratory. And we really expect to learn from 15 that, especially about the distribution of the leaks and the distribution of the methane 16 17 emissions; we know where the leaks are, but the 18 distribution of the methane emissions in the 19 geographic area and to try to correlate that with 20 our leaks that we find. So we're very excited 21 about this project.

Another project I wanted to mention that we support as well, by doing some gas release from our system for them, so it's a project from NASA JPL which also aims to quantify large

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1 methane emitters by combining two technologies, 2 one which is mapping of relatively large scale 3 concentration of methane, you know, to try to 4 develop a sort of control volume of the system 5 and count in and out of this control volume. And 6 also the HYTES system which is more direct 7 measurement of concentration using a passive low 8 frequency infrared system which observes the 9 emissions from the ground and in very low 10 wavelengths and it measures the methane in that 11 emissions, so different technologies that 12 actually we use generally. And it's interesting 13 to work with them on that and, same thing, we 14 partner with them in order to help them to 15 improve that technology and to learn about these 16 technologies.

17 Marc mentioned it, is the work done by 18 Steve Connolly and Ian Faloona about aircraft-19 based characterization of methane emission, and 20 we participate through some control ways, as well 21 from our system where they can calibrate our 22 system, it's very important and we are so excited 23 by the progress they are making on that. 24 I think we are done. Thank you very much

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for your attention and I would be happy to answer

1 any question you may have.

2 CHAIRMAN WEISENMILLER: Great. Thank 3 you. Just a few. So first, do you know, who 4 owns what used to be PG&E's gathering system? 5 MR. RONGERE: I don't know. 6 CHAIRMAN WEISENMILLER: I noticed it 7 wasn't listed on the PG&E facility, you got rid 8 of it, okay. In terms of hydrotesting, any idea 9 of how much you may be able to control versus not 10 control in terms of the gas part? 11 MR. RONGERE: I don't have the number. I 12 know that we try as often as we can, but I don't 13 have a comparison of how much we have avoided 14 compared to how much we have released to the 15 atmosphere. We can measure that. 16 CHAIRMAN WEISENMILLER: Okay, that would 17 be good. I was trying to understand is, you 18 know, PG&E is unusual in that with the Henschall 19 exemption, you basically have gas transmission 20 systems which are not regulated by FERC, so 21 trying to understand at least in this area the 22 difference between PUC and FERC Regulation, in 23 terms of your backbone system, in terms of 24 greenhouse gas emissions. 25 MR. RONGERE: FERC, I think, doesn't

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regulate the gas emission of the systems, so I'm
 not sure about this question, but perhaps
 somebody else has a better answer than I can
 have.

5 CHAIRMAN WEISENMILLER: Yeah, I think earlier it was asked as sort of -- the comment on 6 7 the FERC proposed Regulations, and so I was 8 trying to understand how they might compare to 9 the PUC's -- you know, California is unusual to 10 have what most of the country would have is FERC 11 regulated pipelines. We do have some in terms of 12 Mojave and Kern River, but for the PG&E backbone 13 and SoCal Gas backbones, they are regulated by 14 the PUC and not by FERC. So anyway, we can line 15 that up at some stage.

16 MR. RONGERE: I will find an answer for17 you.

18 CHAIRMAN WEISENMILLER: Okay, that would19 be great. Thanks.

20 MR. RONGERE: Thank you.

21 MR. STOMS: Thank you, Francois. Our 22 final speaker today is Deanna Haines. She has 23 worked in the Utilities Sector since 1988 and has 24 held various leadership positions primarily in 25 the Engineering and Environmental areas. Deanna

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currently is Director of Gas Engineering for
 Sempra Energy's California Utilities, Southern
 California Gas Company, and San Diego Gas and
 Electric.

5 As Director of Gas Engineering, Ms. 6 Haines oversees the engineering standards and 7 research programs related to the design, 8 operation, and construction of the gas 9 infrastructure to ensure the reliable and safe 10 operation of the system. She has a Master's 11 degree in Business Administration from University 12 of Redlands and a Bachelor's Degree in Chemical 13 Engineering from USC. Deanna.

MS. HAINES: Thank you. Hopefully, well, I think you saved the best for last here, yeah. I'm surprised that people are still awake, you know, it's that time after lunch, but hopefully nobody will fall asleep.

19 I'm going to just quickly talk about the 20 company background, what we've done in the past 21 in terms of methane reductions. Francois covered 22 a lot of the technology issues, so I'm not going 23 to go too much in depth on that. Essentially 24 what Francois said is pretty much what we're 25 doing also. So the technology, I think Francois

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1 did a great job of covering that.

2 And then I'm going to talk about our 3 vision of our system and how we use our pipeline 4 system, it's going to be part of I think the 5 overall solution of the methane issue. So next.

6 So our system is the biggest and baddest 7 and most bionic in the nation, it's the largest. 8 We've been in business over 140 years. We cover 9 essentially the bottom half of the state between 10 San Diego Gas & Electric and Southern California 11 Gas Company. We have about 21 million customers 12 and nearly six million meters.

13 From an operational standpoint, we 14 deliver about a trillion cubic feet of gas a 15 year, which represents about five percent of the 16 U.S. deliveries, and we have about 136 billion 17 cubic feet of storage capacity. Our backbone 18 transmission system is about 3,700 miles. We 19 have a distribution network which is extensive, 20 about 58,000 or nearly 58,000 of mains and 55,000 21 or 55.5 thousand of services. Our distribution 22 system operates at about 60 pounds. And I want 23 to talk a little bit about the seasonality issue 24 that was brought up around that. Because our 25 system is regulated down to a certain pressure

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and leaks are dependent upon pressure, you could 1 2 pretty much, even with the winter or summer, 3 we're pretty much maintaining a 60-pound system 4 for the distribution network, and you get more 5 withdraw on the system during the winter, so it 6 probably is actually lower than 60 pounds during 7 the winter. I would say it doesn't fluctuate enough to make much of a difference in terms of 8 9 seasonality on the distribution system because of 10 the maintaining of the constant pressure, 11 essentially. My anecdotal thoughts on that. We 12 have about 1,900 Regulator stations.

13 So in terms of how we manage our methane 14 and we really do try to collaborate with our 15 Regulators and especially the CPUC, working with 16 them to cost-effectively reduce our methane to 17 get the synergies between the safety aspects and 18 the coincidental environmental benefits. We have 19 right now a general rate case before the 20 Commission where we've asked them to accelerate 21 some of the replacement of the pipe that we know 22 needs to be replaced, such as the aldyl-AA, and 23 we have asked for also to help go after those 24 Code 3, those Grade 3 leaks, and to eliminate 25 that carryover every year because we don't have

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1 the resources right now to go after all the 2 leaks. So we are asking to eliminate that so 3 that we don't carry those over every year by the 4 year 2018. So we've got that under the 5 Commission right now and we're hoping that we'll 6 get the money to go after those.

7 We also are funding a lot of research, 8 development and demonstration programs and 9 Francois went over a lot of those, and I'll touch 10 base on a few of those.

Because of the Pipeline Safety
Enhancement Project that we've got underway,
we're investing about a billion and a half
dollars in upgrading our system, hydrostatic
testing, but also replacing pipe. And we also
are expanding our pipeline information management
system, which I'll go a little bit more into.

18 We do a lot of partnering. We were part of the distribution study with the Environmental 19 20 Defense Fund. We are part of the mapping study 21 that they talked about earlier. We have worked 22 with the California Energy Commission, California 23 Air Resources Board, Gas Technology Institute, we 24 are very active in helping figure out what the 25 answers are using science-based approaches.

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1 We were part of the original EPA Natural 2 Gas STAR Program, we were one of the first 3 members to join that back in the early '90s, and 4 we institute a lot of the best management 5 practices, what we're talking about today, and 6 what Francois talked about. And just in the last 7 five years, those best management practices such 8 as eliminating high bleed pneumatics in our 9 meters and Reg stations to lower bleed or no 10 bleed, has eliminated about 360,000 metric tons 11 of CO<sub>2</sub> equivalent. So we're doing that and we've done it for years, and one of the things we did 12 13 20 years ago is eliminate the cast iron pipe in 14 our system. So that's been out of our system for 15 a while. We do have about half of our system is 16 plastic, polyethylene plastic, we do have about 17 16 percent of unprotected still that we need to 18 go after, and the rest is protected, too. 19 We do have some new studies that do show 20 lower leak rates and it's primarily due to that 21 system of modernization I talked about. EDF 22 covered off a little bit on this when they talked 23 about the Washington State University study.

24  $\,$  When we reported our emissions under AB 32 to

25 CARB and to EPA, we report using these 20-plus-

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1 year-old emission factors. Washington State's 2 study was able to go out and look at 13 different 3 cities across the nation and our system was part 4 of that study and the results show significantly 5 lower emissions from the distribution system. A 6 lot of the meter and rec stations have been 7 upgraded, you know, since 20 years ago. And a lot of the - there's been a lot of modernization 8 9 in terms of pipe replacement. Like I said, we've 10 replaced our cast iron system.

11 There is still a lot that we need to do 12 and the recent submittal of our 1371 Report, we 13 have top 10 emitters that I will go through in a 14 minute, and I'll talk about what we want to do 15 with those. But if you just substitute those new 16 emission factors for those two major categories 17 of potential leaks, the underground pipeline 18 leaks, and the meter and rec station, you get down to a system-wide emission rate of about .12 19 20 percent, and that seems to be a common theme. 21 We're seeing that in our own internal engineering 22 studies and in 1371 that we just submitted, that 23 roughly about .12 percent is what we lose to the 24 atmosphere.

And what we've found is that, in the 1371

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1 data, that two-thirds of that is unintentional, 2 you know, leaks, things like that, and about a 3 third of it is related to our actual system 4 operation, you know, maintenance, blowdowns and 5 purging.

6 The extent of hydro-testing that we're 7 doing, the purging that we have to do for pigging 8 in the Pipeline Safety Improvement Act, that 9 amounts to about I'd say six percent of that 10 number.

11 The dig-ins to our system is about eight 12 percent on average, and those are areas that we 13 know we need to go after to eliminate dig-ins, 14 that's a big area that we really want to go after 15 because it's not only disruptive from an 16 environmental standpoint, it's disruptive from a 17 safety standpoint, too.

18 Picarro has been a key technology that we've been evaluating from a methane detection. 19 20 We've been using Picarro mainly in the high risk 21 areas where we have the adyl-A or we think we 22 have adyl-A pipe, we've been using it as a 23 screening tool to see if there's any excessive 24 leakage that's going on in those areas. We 25 consider it part of our portfolio of tools to

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1 help manage the risk on the system, and so we're 2 looking at it as a good tool for us and also 3 we're looking at it in terms of the 4 quantification aspects that Francois talked 5 about. And there's other things we're looking 6 at, just our normal technology that we use to go 7 out and find the leaks on the system. There's 8 technologies that we can maybe correlate the percent gas that we're finding to possible 9 10 quantification technology. So there may be some 11 simple very straightforward things that we can 12 integrate right into the work process and not 13 have to get too crazy on this fun new technology 14 that we're looking at.

15 The aerial surveys, you know, Francois 16 touched base about that. We're doing some 17 research on that using NYSEARCH which is a common 18 group that we use for helping us partner on 19 research projects.

We do have a technology plan that we submitted as part of our pipeline safety enhancement program that expands our use of methane detectors and I'll talk about that a little bit more, about where we'd want to put them. There's still a lot of what I would call

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1 more research that needs to be done to get the 2 detectors down to lower detection levels and make 3 it so that it's more commercially available, like 4 a smoke alarm or a carbon monoxide alarm. We're 5 also looking at fiber optic cabling along our 6 high pressure mainly pipelines, and for right of 7 way intrusion, that's a key area in terms of the 8 damage to our pipelines. And we're looking at 9 expanding our pipeline information management 10 system and our radio systems to collect some more 11 data.

12 So this is kind of the vision of it. The 13 2,100 methane detectors, we have committed to try 14 to put those near hospitals, sensitive areas 15 where folks may have problems evacuating. We're 16 looking at acoustic technologies in terms of 17 hearing the pipeline and hearing a leak. We're 18 looking at adding more cathodic protection 19 sensors, things like that, so we know if 20 something has gone out of compliance with our 21 cathodic protection. So just adding a lot more 22 pipeline information data that we could bring in 23 and start doing analytics on that data. 24 I think the most exciting thing for us is

# that we're rolling out on the gas side our

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1 advanced meter program. You know, this has been 2 out on the electric side for a while, but from 3 the gas side, this is fairly new to us. And 4 we've got nearly six million meters that are 5 going to be able to get hourly data downloaded 6 twice a day, I quess we're the only utility that 7 has that ability to download it twice a day. And we're actually looking at analytics right now to 8 9 be able to look for patterns in that data. At 10 first we were just looking at it in terms of 11 billing, you know, because most people don't want 12 to get an excessive bill at the end of the month; 13 well, now we can catch excessive consumption 14 whether somebody left their barbecue on, or if 15 there's an actual leak, you can see it in the 16 pattern, in the consumption data. 17 We did some testing on about 50,000 18 residences where they had closed the account, you

19 know, because they were moving, and everything 20 should be shut off, and we found just a couple 21 leaks off of that, but what was really surprising 22 is we found water leaks on the water heater. So 23 there was excessive consumption of gas trying to 24 heat the new water that's coming in. And so it 25 didn't matter what was heating the water, you

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just got excessive consumption and the water was
 leaking out. So that was very interesting.

3 We're also looking at connecting sensors 4 within the home, carbon monoxide sensors, smoke 5 alarms, and methane sensors if we could get the 6 cost down to a consumer level, to our advanced 7 meter network, and throwing that data into the 8 advanced meter network and offering it back to 9 the consumer so they can check, you know, besides 10 just looking at consumption data. I think this 11 is very promising because it gives you good instantaneous data and the consumer can get 12 13 alarms and things like that, so there's a lot of 14 good technology that's going on in terms of, you 15 know, after the meter, or on the meter type of 16 emissions.

17 We have developed some advanced tools to 18 look inside the pipeline, you know, we've done a 19 lot of things around the high pressure pipelines, 20 the steel pipelines, but we haven't really 21 addressed the smaller diameter pipelines and we 22 haven't addressed, I think, some type of 23 continuous monitoring, in situ monitoring of the plastic pipelines. Something that is kind of 24 25 like your iRobot vacuum cleaner at home, you

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1 know, that stays inside the pipe, it's maybe 2 nanoscale and it goes around and looks and tries 3 to see the integrity, then goes back and checks 4 in at some rechargeable spot, and then maybe uploads the signal to the advanced meter network. 5 6 So that's kind of my vision, I've put that out to 7 ARPA in the conference a couple weeks ago, and to 8 who is going to come out with that next 9 technology. I'd like to find the leak before it 10 happens. I'd like to know the integrity of the 11 system before it happens. And I think we're 12 going to be there sooner than later.

13 One of the issues that keeps coming up is 14 about how you differentiate the methane that's 15 coming from these Top-down studies and Bottom-up 16 studies, and Los Angeles, you know, I've been in 17 this area for 20 years trying to differentiate 18 our leaks versus natural seepages for a while, 19 and what I've learned is that there's really only 20 two real indicators of natural gas from our 21 system, and that's our odorant. We have two 22 types of odorant that we use, it's called 23 tertiary butyl mercaptin and tetra 24 hydrothiophane, and those are really the only 25 signature tracer gases that are specific to our

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1 system. Most of the methane that we see, a lot 2 of it is natural, it could be natural petrogenic, 3 and natural biogenic. And as we start adding new 4 sources, hopefully renewable biogas, onto our system, the isotopic ratio is not going to really 5 6 help us and we're really going to have to rely on 7 something like our odorant that is very specific 8 to natural gas, and making sure people can smell 9 our product. So that's something that's a real 10 challenge I think for us as an industry.

11 So what we've learned is that the methane 12 emissions from our distribution sector have been 13 going down, they have been declining, and it's 14 really due to infrastructure modernization. We 15 do need to eliminate our backlogs, our carryovers 16 of grade 3. We estimate based on our 1371 data 17 that if we eliminate that carryover every year, 18 we could probably reduce about 16 percent of the emissions. So that's something we really want to 19 20 go for, and stop having these backlogs, have 21 enough resources, and eventually integrate 22 quantification technologies into the process so 23 that we could prioritize based on the 24 quantification.

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25 We do want to accelerate our pipe
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1 replacements. You know, we know generally 2 speaking where our vulnerabilities are and the 3 type of pipe that we have in the ground, 4 unprotected steel, we want to get it either 5 protected or replace it. The adyl-A we want to 6 make sure it's not leaking, and if it has a 7 history of leaks, we want to replace it. So we 8 know where our vulnerabilities are, we have 9 extensive risk management programs around the 10 integrity of our system, and we want to 11 accelerate that, those programs. 12 We continue to want to partner to make 13 sure that we're finding the right issues and that 14 we're not wasting our resources on non-issues,

15 essentially, and we are very active in being part 16 of the solution on this issue as Dr. Fischer 17 mentioned, you know, methane is coming from all

18 different sources, unfortunately a lot of it is

19 coming from natural biogenic sources and

20 agriculture and waste, and we want to go after

21 that and we think we can.

22 Science-based approaches is what drives 23 us in terms of our decisions and then, of course, 24 the direct measurement study that came out from 25 Washington State University, I think, is a very

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1 good study, it's the most comprehensive that 2 we've had, and it doubles the amount of samples 3 to reduce uncertainty, you get more samples, 4 that's one of the key things you do, and they've 5 doubled it. They've taken into account using 6 Monte Carlo statistical analysis that uncertainty that we talked about. So I think the numbers are 7 8 really well done and very well researched. And I 9 think we need to rely on that as a good study 10 that's solid, that helps us point to the right 11 areas to focus in on. Next slide. 12 This is just a repeat, we know that 13 roughly about 80-85 percent of the methane is 14 coming from the landfills, the wastewater, the 15 cows, the farms, so we want to really go after

16 that.

Our system is basically a pipeline system that can go over that, you know, we can take that anaerobic digester gas and move it into our system, make it pipeline quality, and if we're using it for transportation, it's a negative carbon intensity. I mean, this is a huge opportunity for us. We do have some partnerships with Scripps

24 We do have some partnerships with Scripps 25 on looking even at the combustion source of

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1 carbon dioxide,  $NO_x$ , and using algae to reduce 2 that and make it back into biomethane. Next.

3 We're looking at our system as a way to 4 store renewable energy. When the wind doesn't 5 blow, the sun doesn't shine, what happens? You 6 know, what do we do with that gap? And if we 7 don't have the demand for the electricity during when the wind blows, what do we do with that 8 9 excess electricity? So Germany has figured that 10 out and they have a concept called the Power to 11 Gas Concept, where they take that excess 12 electricity and they use electrolysis to split 13 the water and make it into hydrogen and oxygen, 14 and use that hydrogen either directly insert it 15 into their distribution system, a small amount 16 they're able to be directly inserted into the 17 distribution system, and we're looking at that 18 and seeing how resilient our system would be to 19 that. And we're also looking at re-methanizing 20 it with Biogas  $CO_2$  and/or other type of  $CO_2$ 21 sources, and making it into renewable methane 22 back into the system. Next.

23 And people say, "Is this pie in the sky?" 24 "No, it's not pie in the sky. Germany is doing 25 it, and if Germany is doing it, we can do it,

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1 right? We're the United States." So we could do 2 this. They've actually got a lot of I think 3 about up to two dozen plants that they're putting 4 in, and they've already put in two, so we know 5 they're already doing it, it's happening, it's 6 not pie in the sky, this is happening in Germany 7 today.

8 We're also looking at using natural gas 9 to strip off the hydrogen and using it in 10 hydrogen fuel cells for cars.

11 And we're working with University of 12 Irvine to basically look at a study of how we 13 would integrate the commercial power to gas 14 storage and into our system, so we're looking at 15 that now.

16 Ultimately, you know, we need to think 17 bigger, we can't pick winners, we need to think, 18 you know, this is like an ecosystem and we can't 19 choose one over the other, we have to be broad 20 and what we know today may not be what we know 21 tomorrow, and we're a very innovative country, 22 we're very innovative people, we can solve this. 23 And this is something that's very solvable and we 24 need to look across the whole energy system to do 25 this. Thank you.

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1 CHAIRMAN WEISENMILLER: Thank you. So a 2 couple questions. One of them is, I'm trying to 3 understand how much money in total are you 4 spending now on leakage issues?

5 MS. HAINES: I don't have that number off 6 the top of my head. I know that the amount of 7 gas that we lose every year is about a tenth of 8 our throughput, and that's worth about, depending 9 on the price of gas, \$3-5 million a year.

10 CHAIRMAN WEISENMILLER: Yeah, we talked 11 about this this morning, on the one hand you have 12 the Leno bill on implementation at the PUC, on 13 the other end you have general rate cases which 14 yours is ongoing right now, I assume PG&E will go 15 back on the revenue requirement, and I don't know 16 if it's next year or the following year, and the 17 rate cases are where the rubber really hits the 18 road on this is the amount of money you get, and 19 so I'm trying to make the connection between this 20 sort of doing the studies, but at the same time I 21 think all of us will be happier just to start 22 getting something in place. So certainly trying 23 to get an understanding of how much money are we 24 talking about, either now or in terms of what the 25 requests are, and I think getting that for our

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1 record would certainly help put this in 2 perspective.

MS. HAINES: And we could probably cycle
back with CPUC and get those numbers back to you.
CHAIRMAN WEISENMILLER: That would be
good. And I think the other question is that at
one point SoCal Gas did a lot with seismic cutoff
valves --

9 MS. HAINES: The Excess Flow? 10 CHAIRMAN WEISENMILLER: Yeah. I don't 11 know where, but if I recall correctly, that just 12 sort of died at some stage, but certainly in 13 trying to understand again what seismically 14 active area and basically going forward, one of 15 the things where we could have sort of major 16 leakage is if you have a seismic event. 17 MS. HAINES: Yeah. I could circle back 18 with our person in charge of that. I know 19 there's been a lot installed of excess flow 20 valves, and they would shut off after a certain 21 -- and I understand there are sensors that you 22 can measure the tilt, that we might be able to 23 put on the meter and, again, use that sensor to 24 throat through our advanced meter network in case 25 it tilts too much and we know that it could cause

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1 too much strain on the components, on the meter
2 set assembly, and so there's a lot of things we
3 could do now to help make sure that something
4 doesn't happen after an earthquake.

5 CHAIRMAN WEISENMILLER: Yeah, again, I 6 was just thinking the Bay Area, earthquakes there 7 and fires, you know, often it's not unusual to 8 look around and just see the gas system still 9 going on, you know, after the disaster.

10 MS. HAINES: Yeah.

11 CHAIRMAN WEISENMILLER: And that would be 12 the other part to try to pin down. But I think, 13 you know, also certainly on the power to gas 14 side, because I've visited 50 percent of the 15 German facilities, but there were certainly much 16 more engineering demonstrations. I was afraid to ask what the cost was, just given they certainly 17 18 were just trying to get them up, so that's one of the things we'll need to understand better 19 20 ultimately is the cost.

21 MS. HAINES: Yes.

22 CHAIRMAN WEISENMILLER: I think you've
23 hit my questions.

24 MR. STOMS: Okay, I'll hand it back to 25 Heather, then, for the Public Comment period.

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MS. RAITT: Okay, so we'll just go into public comment and if folks in the room, I don't have any blue cards, but there's somebody in the room who had a question, if you could come up to the center microphone? And just please identify yourself and --

7 MS. SMITH: Hi, thank you. I'm Allison 8 Smith with SoCal Gas. And we appreciate the 9 effort that you're making with looking at the 10 fugitive emissions from the distribution system. 11 I did want to make a couple of comments, one is 12 we think that there's a great opportunity on the goods movement side, as you had mentioned 13 14 earlier, and in Southern California that's a very 15 big challenge. And there have been a couple of 16 studies, the EDF Wheels-to-Wheels, and the U.C. 17 Davis Wheels to Wheels study, that suggested very 18 little benefit from natural gas vehicles on a GHG 19 perspective. And as you mentioned, there are 20 criteria pollutant benefits, but we also think 21 that there are significant GHG benefits. When 22 they looked at the studies, they've been using 23 some of the older data, some of the great model 24 data that actually has a very low CI for diesel; 25 when ARB updated the LCFS data, they increased

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1 the carbon intensity of diesel by 10 percent. So 2 we will think that there's at least a 15 percent 3 advantage to natural gas, conventional natural 4 gas over diesel. And so we think it's important in considering that when you look at the overall 5 6 benefit that you update both the diesel side and 7 the natural gas side.

8 I also wanted to mention, as you said 9 earlier, the abandoned wells issue in Southern 10 California and in other parts of the state, is 11 also a significant issue and we've heard a lot of 12 talk about looking at the distribution system, 13 but we'd like to see more research on some of 14 those other sources and how we can identify those 15 and mitigate those, so we'd encourage looking 16 more at those sources, as well, so that we can 17 get a better handle on aligning the Top-down and 18 Bottom-up approaches, and recognizing the other 19 sources of emissions.

20 CHAIRMAN WEISENMILLER: Actually, I was 21 wondering, you know, certainly on basically the 22 goods movement question, you know, my impression 23 from SoCal was there is at least some potential 24 technology or manufacturers that could really 25 help address this efficiency question. I don't

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1 know if you want to talk about that some, or 2 provide some of that information for our record. 3 MS. SMITH: I can actually follow-up with 4 Jeffrey from our company to find out about the 5 fuel efficiency.

6 CHAIRMAN WEISENMILLER: right.

7 MS. SMITH: I think the improvements that they're looking at for diesel trucks, you'd see 8 9 those also carry over to natural gas trucks, and 10 so I do think that we'll see some narrowing of 11 that difference between diesel and natural gas trucks, but in terms of more recent data, I'm 12 13 going to have to talk to Jeffrey to see if I can 14 get some more information for you.

15 CHAIRMAN WEISENMILLER: And do you have 16 any sense of the question I'd asked about the 17 comparison between FERC, or at least proposed 18 FERC standards, and the PUC for the

19 backbone/transmission systems?

20 MS. SMITH: I'm actually going to have to 21 follow-up on that, I made a note to look into 22 that because I'm not aware of a significant push 23 on the FERC side for the GHG emissions, but I'll 24 check into it.

25 CHAIRMAN WEISENMILLER: Okay, good.

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1 Thank you.

2 MS. RAITT: Go ahead. 3 MR. KINNEY: Hi, good afternoon, Chairman. 4 My name is Ryan Kinney. I work for Clean Energy. We're the nation's largest provider of natural 5 6 gas transportation fuels. And just a couple 7 quick comments. We do appreciate having this 8 workshop, obviously it's very important to inform 9 public policy moving forward, and we have a lot 10 of the same questions for our industry as many of 11 the other industries do here today. 12 As far as natural gas, renewable natural 13 gas, we'd love to have a seat at the table moving 14 forward, have a more prominent role and join 15 other stakeholders in working on this moving forward. I would also like to see the CEC hold 16 17 as much focus on the increase in renewables as it 18 is on methane leakage, while we think that's a very important step to take in conjunction with 19 20 this. And also, we're of course working very 21 hard with the ARB staff on the LCFS and methane 22 leakage is a very important topic right now in 23 trying to inform the GREET model. So the Argon 24 National Laboratory model titled "The GREET Model 25 Expansion for Well to Wheels Analysis of Heavy

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1 Duty Vehicles obviously would fill major gaps in 2 that and we hope to see that incorporated. In 3 fact, I think staff right now is looking to have 4 a yellow sale even after authorization in July, 5 so we're looking to have those conversations 6 ongoing.

7 Also, the ARB is incorporating a shortlived climate pollutants concept paper at the 8 9 moment I'm sure, as you know, and they're looking 10 at research funding and we'd like to see them of 11 course pick a focus on methane leakage, as well, 12 within their menu of other things they're looking 13 at. So again, I think our industry would be very 14 keen to work with the CEC as a stakeholder in the 15 process moving forward. Thank you.

16 CHAIRMAN WEISENMILLER: That's great. 17 I'd also call for people where there's a 18 sustainable freight transportation initiative 19 coming up, we'd certainly encourage people to 20 participate in that, and that's more ARB than 21 here.

22 MR. MAGEE: Hi. I'm Chuck Magee with the 23 California Public Utilities Commission. And I 24 was intrigued with Diana's observation about the 25 Smart Meters and being able to detect water leaks

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1 at the water meters -- or not water meters, I 2 mean the water heaters. And so the Smart Meters, 3 I think, have a benefit that we're going to 4 continue to find as we develop algorithms to 5 analyze usage and I was wondering if there was 6 also an algorithm so that you could maybe come up 7 with an algorithm to find water leaks at the 8 active accounts, not just the accounts that have 9 been closed. And also leaking gas appliances 10 downstream of the meter, I understand that water 11 heaters can leak gas and it goes out the vent, and the utility wouldn't necessarily find that in 12 13 a leak survey, especially older houses that have 14 leakier appliances. So I was wondering if 15 there's more work we can do in that area with 16 coming up with algorithms using Smart Gas Meters 17 and probably Smart Electric Meters.

18 CHAIRMAN WEISENMILLER: I was going to 19 encourage both of the utilities to comment on 20 your question.

21 MS. HAINES: I think that's a great idea 22 and we are looking at using methane sensors right 23 now, and hooking that with our advanced meters 24 and seeing how low we can go in terms of the 25 consumption data, but we don't have the money

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1 right now to go further on that, and we really 2 do, we need to get some research funding for that 3 and that's where we'd love to work with 4 California Energy Commission and anybody who 5 wants to put in some money to help us expand 6 that.

7 MR. RONGERE: Yes, Chuck. My comment would be the same. I would love to look at that 8 9 more. I think there are a lot of opportunities 10 there. We are just scratching the surface of 11 what we can do with the Smart Meters. There are 12 also some limitations, either the technologies to 13 our smart meters, so we cannot do everything we 14 would like, but we are working actively on trying 15 to extract as much as we can in terms of 16 information from our Smart Meter data. So it's a 17 work that we are doing, we would like to do even 18 more than that.

19 MR. MAGEE: Thanks.

20 CHAIRMAN WEISENMILLER: Well, I was going 21 to say that Laurie ten Hope isn't here, but Mike 22 Gravely is here and, again, as we go through on 23 the PIER Gas R&D activity, one of the things we 24 really look for is public input on that, and 25 unfortunately often we get the researcher coming

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1 in saying I do great work, give me more money, 2 and it's good to have that sort of more policy 3 driven analysis saying we really need work on, 4 say, algorithms, or we need work in this area, 5 that we can then have the researchers compete on 6 who can do the best job there. Mike? Please. 7 MR. GRAVELY: For the WebEx, this is Mike Gravely from the R&D Division. I'd just point 8 9 out in the written questions, when we do safety 10 research we typically are very cautious not to 11 duplicate the work that you're doing, so if you can make recommendations of areas, particularly 12 13 in the safety area, if you can make 14 recommendations of areas you think the research 15 would be valuable, and obviously if you make 16 recommendations we're not duplicating your work, 17 but one of the challenges we have in the safety 18 area is we have to be cautious that we don't in 19 effect vest in something you are already 20 investing in. So we would welcome your advice 21 and recommendations for us as we do future plans, 22 it would help us understand better how we could 23 do research in the safety area that would deflect 24 with the work the utilities are doing or planning 25 on doing.

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1 CHAIRMAN WEISENMILLER: Yeah. I guess we 2 should both flag that, for our next Investment 3 Plan in this area, the PUC has a draft decision 4 which would direct us to shift more into climate 5 and the safety issues, and also put in some of 6 the money which was unspent. So I think we're 7 going to be - I forget the precise timeframe we 8 were directed, but assuming the decision goes 9 out, we're going to go back and make adjustments 10 to increase research in those areas. 11 MR. GRAVELY: Yes, sir. The draft 12 decision, if it were approved, it recommends we 13 do an updated proposed budget in 90 days to 14 include those three topics, climate change, 15 safety, and the pipeline. 16 CHAIRMAN WEISENMILLER: Yeah, it might 17 make sense, Mike, to post our old investment 18 plans so that people can look at which -- we're 19 going to be adjusting, but anyway it gives them 20 at least a baseline to look at some of the areas

21 we're going to try to enhance.

22 MR. GRAVELY: We will, but we don't 23 typically post it to the PUC, so they'll approve 24 the plan with decisions, so after July when 25 they've approved a plan, we'll post it and then

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1 of course we'll work whatever they direct us to 2 work, or any changes we'll make. But we post a 3 plan after they approve it and we expect approval 4 by the end of June.

5 CHAIRMAN WEISENMILLER: That's good. 6 MS. RAITT: Okay, anyone else in the room 7 who would like to make a comment? No. And I don't think we have anyone on WebEx, but there 8 9 is, if you're on the phone line and you wanted to 10 make a comment, we'll go ahead and open the line. 11 And if you didn't want to make a comment, please 12 mute your line. Okay, I think we're done with 13 public comments.

14 CHAIRMAN WEISENMILLER: Okay, I want to 15 thank people for their participation today. You 16 go through written comments, go through that 17 part.

MS. RAITT: All right, yeah, just to say that written comments are due June 15th and written here is the information for how to do comments, and it's also in the notice which is available on hard copy at the entrance and online.
CHAIRMAN WEISENMILLER: So again, we

25 encourage people to submit written comments,

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1	certainly, I'm particularly interested in sort of
2	what are the major areas of uncertainty or
3	potential focus we should have on the R&D side.
4	And just basically what next steps, particularly
5	in terms of research priorities. So again,
6	thanks for your participation and this meeting is
7	adjourned.
8	
9	(Whereupon, at 3:02 p.m., the workshop was
10	adjourned.)
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