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CALIFORNIA ENERGY COMMISSION

In the matter of:

California Offshore Renewable) Docket No. 17-MISC-01
Energy)
_____)

WORKSHOP ON ASSEMBLY BILL 525:
OFFSHORE WIND ENERGY PERMITTING ROADMAP

TRANSCRIPT OF PROCEEDINGS

REMOTE VIA ZOOM

FRIDAY, JUNE 2, 2023

9:30 A.M.

Reported by:

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1 P R O C E E D I N G S

2 9:30 a.m.

3 FRIDAY, JUNE 2, 2023

4 MS. CHEW: Good morning and welcome. I'm going
5 to wait just a few more moments as people are still joining
6 the workshop.

7 (Pause)

8 MS. CHEW: Okay, it looks to me like the count
9 number has slowed down, so we're going to go ahead and get
10 started.

11 Good morning and welcome everyone. My name is
12 Kristy Chew and I am part of the Climate Initiatives Branch
13 within the California Energy Commission's Siting,
14 Transmission, and Environmental Protection Division.
15 Welcome to today's staff workshop which is focused on the
16 reviews, permits, and approvals needed for offshore wind
17 development off the coast of California as required by
18 Assembly Bill 525.

19 Next slide, please.

20 Before we begin, I'm going to go over a few
21 housekeeping items.

22 First, this meeting is remote access only and is
23 being recorded. The workshop recording will be made
24 available on the Energy Commission's website and all of
25 today's presentations will be available on the Energy

1 Commission's offshore wind energy docket, number 17-MISC-
2 01. Please note that to make the Energy
3 Commission's workshops more accessible, Zoom's closed
4 captioning service has been enabled. Attendees can use the
5 service by clicking on the live transcript icon and then
6 choosing either show subtitle or view full transcript. The
7 closed captioning service can be stopped by exiting out of
8 the live transcript or selecting the hide subtitle icon.

9 Next slide, please.

10 Here's a look at today's workshop agenda.

11 First, we will hear from Energy Commission Vice
12 Chair Siva Gunda and Commissioner Noemí Gallardo. Then I
13 will provide an overview of Assembly Bill 525 and the
14 purpose of today's workshop.

15 Then we will start our first panel on the
16 opportunities for a coordinated, comprehensive, and
17 efficient permitting process for offshore wind energy
18 facilities with presentations by the Bureau of Ocean Energy
19 Management, the Federal Permitting Improvement Steering
20 Council, four of California's state agencies that share in
21 the permitting responsibilities of permitting in
22 California's coastal areas. Those agencies are the
23 California State Lands Commission, the California Coastal
24 Commission, the Department of Fish and Wildlife, and the
25 Ocean Protection Council. Then Sam Cohen of the Santa Ynez

1 Chumash will share his thoughts.

2 Following the presentations there will be time
3 for questions by the panelists and the audience. Then
4 we'll take a short break.

5 And after the break, we will start panel two,
6 unpacking approaches and examples from the Permitting
7 Roadmap, where we will hear about some of the coordinated
8 agency approaches, such as the Renewable Energy Action Team
9 and the Bay Restoration Regulatory Integration Team.

10 Next, we will hear about the joint environmental
11 review process and programmatic environmental reviews. And
12 then we'll hear some perspectives on the permitting
13 approaches from offshore wind developers, environmental
14 organizations, public interest groups, and fishing
15 organizations. Then there will be some time for questions.
16 Lastly, there is time for public comment towards the end of
17 the workshop.

18 Next slide, please.

19 I will now turn it over to Vice Chair Siva Gunda
20 and Commissioner Noemí Gallardo for opening remarks.

21 COMMISSIONER GALLARDO: Buenos días. Good
22 morning. This is Noemí Gallardo. I wanted to check to see
23 if Vice Chair Gunda is on? If he is, I feel like he would
24 give remarks first. Is staff able to clarify if he's on or
25 not?

1 MS. ANDERSON: I don't see him on, Commissioner,
2 here.

3 COMMISSIONER GALLARDO: Okay. Alright. Well,
4 again, I'm Noemí Gallardo, newest Commissioner at the
5 Energy Commission. One of my main roles is to oversee work
6 related to the siting of power plants, permitting for clean
7 energy projects. And in that capacity, I work very closely
8 with the staff who are part of the division that are
9 putting on this workshop. And that's one of the main
10 reasons I'm here is to support them with this major
11 endeavor and important workshop.

12 Also, on that note, I wanted to say thank you to
13 all the staff who put this together. Kristy, I see you on,
14 and you are doing wonderful. And I really appreciate how
15 much staff works to be able to give us these forums where
16 we can have great discussions and just learn about these
17 key priority areas.

18 I also wanted to clarify that offshore wind is
19 not a policy area included in my portfolio of work. Chair
20 Hochschild and Vice Chair Gunda are the lead commissioners
21 for offshore wind. However, offshore wind energy
22 development is a major priority for the entire Energy
23 Commission and we all are all doing our part to support
24 this work, along with our partners at peer agencies and
25 other entities.

1 I'm particularly fascinated by offshore wind. I
2 feel like it has the potential to transform our state and
3 even the country. And it helps us meet our energy and
4 climate goals. Offshore wind will further diversify
5 California's energy portfolio, helping us balance our solar
6 production and drop off.

7 Offshore wind will also increase the
8 opportunities for good paying jobs and sustainable careers
9 in clean energy. Offshore wind will provide statewide
10 economic benefits, even beyond those jobs and careers, due
11 to the potential to create more business enterprise and
12 also add critical infrastructure.

13 And as one of the commissioners that works on
14 permitting, I want to emphasize the importance of
15 permitting and protecting California's resources. The
16 permitting process is where impacts are not only
17 identified, but also resolved, so I'm really glad that
18 we're doing this topic today.

19 At the same time, we realize we also need
20 efficient project review and permitting because the climate
21 crisis is happening fast and hard. And a lot of people
22 suffer because of it. And we must reduce our reliance on
23 fossil fuels and support electrification.

24 So, this is a historic moment for us with the
25 leasing of five offshore wind energy areas off California's

1 coast. We realize the importance of providing companies a
2 clear path forward to have confidence in taking actions and
3 making investments. And we do need an all-of-government
4 approach to defining that path. So I'm glad that we have
5 our peers to work with on that.

6 The Energy Commission and our partners are going
7 above and beyond what is legally required by AB 525 so that
8 we can succeed on this effort. So we view those legal
9 requirements as minimums and are doing our part to make
10 sure this gets done and done right.

11 I'll end my remarks with a major thank you again
12 to the staff for today and all of the sweat equity and
13 passion that you've put into getting us here. And I also
14 thank all of the participants for joining us at this
15 workshop to share your expertise and your experience. And
16 we appreciate your collaboration and partnership as well.
17 Thank you so much.

18 Kristy, I'll turn it back to you.

19 MS. CHEW: Thank you, Commissioner Gallardo.

20 Now I will give a brief overview of Assembly Bill
21 525 and CEC work activities.

22 Next slide, please.

23 Assembly Bill 525 became effective January 1st of
24 2022 and set the analytical framework for offshore wind
25 energy development off the California coast in federal

1 waters. The bill tasks the Energy Commission, in
2 coordination with an array of specified local, state, and
3 federal partners and with input from stakeholders, to
4 develop a strategic plan for offshore wind energy
5 developments installed off California's coast in federal
6 waters.

7 In enacting Assembly Bill 525, the legislature
8 found and declared, among other things, that if developed
9 at scale, offshore wind can provide economic and
10 environmental benefits, advance progress toward
11 California's renewable energy and climate goals, diversify
12 the state's energy portfolio, realize economic and
13 workforce development benefits, contribute to a renewable
14 resource portfolio that can serve electricity needs and
15 improve air quality in disadvantaged communities, and offer
16 career pathways and workforce training opportunities.

17 The legislature also found that offshore wind
18 should be developed in a manner that protects coastal and
19 marine ecosystems.

20 Next slide, please.

21 In addition to developing the Strategic Plan,
22 Assembly Bill 525 requires interim work products or reports
23 that will inform the Strategic Plan. These include an
24 Offshore Wind Planning Goals report. This report was
25 adopted at last year's August 10th Energy Commission

1 business meeting.

2 The Preliminary Assessment of Economic Benefits
3 from Offshore Wind Report was adopted at the February 28th
4 business meeting. And an Offshore Wind Energy Permitting
5 Roadmap was adopted at last month's May 10th business
6 meeting.

7 The Energy Commission is currently working on an
8 Offshore Wind Strategic Plan.

9 These reports, along with this workshop and other
10 recently held workshops, will help inform the Strategic
11 Plan.

12 Next slide, please.

13 The report identified six approaches to be fully
14 examined. These include three coordinated approaches, two
15 environmental review approaches, and a coordinated single
16 agency approach.

17 The coordinated federal and state agency approach
18 are patterned after the Renewable Energy Action Team, which
19 was created to improve the project reviews and permitting
20 of large renewable energy projects in the California
21 desert, and the San Francisco Bay Restoration Regulatory
22 Integration Team, which was created for the review of
23 habitat restoration projects in the San Francisco Bay area.

24 A second approach is a one state-led coordinator
25 approach, which would identify one state agency to serve as

1 a lead coordinator or project manager for all state
2 agencies while coordinating information needs with the
3 federal agencies and developer applicants.

4 A third approach is a coordinated state
5 application process, which would result in the development
6 of a single application to the state with all information
7 relevant for review and concurrent rather than sequential
8 review by all relevant state agencies.

9 The fourth approach is a coordinated permitting
10 approach where a single agency with authority to permit
11 offshore wind-related components located within state
12 jurisdictional waters would be identified.

13 There are two coordinated environmental review
14 approaches discussed in the report.

15 One is a coordinated environmental review
16 approach where there would be a joint federal and state
17 agency/NEPA-CEQA process review process to provide the
18 required information and analyses for all permitting
19 agencies to complete their environmental review
20 obligations.

21 And a second identified approach is a
22 Programmatic Environmental Impact Report approach where a
23 Programmatic Environmental Impact Report would be developed
24 to evaluate the general impacts, mitigation measures, and
25 broad policies that surround offshore wind development.

1 Future project-specific environmental review documents
2 would tier from the programmatic document.

3 Next slide, please.

4 The adopted report laid out the next steps for
5 continued development of the permitting approaches, which
6 were for staff to continue discussions with stakeholders,
7 tribal governments, and federal, state, and local agencies,
8 and for staff to hold a workshop to further develop the
9 approaches, which we are doing today. And lastly, for
10 staff to develop recommendations on permitting within the
11 upcoming Offshore Wind Energy Strategic Plan.

12 Next slide, please.

13 With that, I will hand it over to my colleague,
14 Eli Harland to lead the first panel. Thank you.

15 MR. HARLAND: Great. Thank you, Kristy.

16 And good morning, everyone. My name is Eli
17 Harland, and I also work in the Siting, Transmission, and
18 Environmental Protection Division.

19 We're going to get started with our first panel
20 that includes, as Kristy indicated, federal, state, and
21 tribal government participants. The idea of the panel is
22 to further explore the opportunities for coordinating
23 permitting process that can help us with writing a chapter
24 in the AB 525 strategic plan.

25 So in this panel, we'll first hear from BOEM,

1 which we really, you know, see as the foundation for this
2 discussion. And following BOEM will be a presentation on
3 what's called the FAST-41 process, which is a process that
4 has been brought up often when discussing large scale
5 renewable energy, including offshore wind.

6 After those presentations, we'll transition into
7 remarks on coordinated permitting processes from a group of
8 key state agencies. And to round out the panel, we'll hear
9 from Sam Cohen of the Santa Ynez Band of Chumash Indians.

10 After Sam Cohen, we'll open up to Q&A with the
11 panelists that are going to present and discuss today, and
12 then we'll open up to Q&A with the audience.

13 Right before we jump in, I just wanted to make
14 sure and share that we do understand the need for pretty
15 broad federal, state, local, and tribal government voices
16 and perspectives as we develop the roadmap. So today's
17 workshop is one form of our outreach and continued
18 engagement that we're going to have post-workshop and have
19 been doing with tribal governments and also reaching out to
20 local governments, so appreciate that.

21 We're going to get started with our presentation.
22 So I'll hand it over next to Jennifer Miller.

23 So next slide, please.

24 And, Jennifer, go ahead and turn on your camera.
25 And just a reminder to let Hilarie know to advance slides

1 when you're ready.

2 MS. MILLER: Okay. Thank you so much, Eli.

3 It's a pleasure to be here and to be able to
4 speak and represent BOEM and talk about the federal
5 offshore wind permitting process. I know that it is a very
6 complicated process and that the state process is also very
7 complicated. And as much as we can coordinate and work
8 together to make the process as smooth and efficient and
9 satisfying for all of the stakeholders, the various federal
10 and state agencies, local governments, and the tribal
11 nations, I think the better off we all will be.

12 And so that is the BOEM perspective, just to set
13 the table. You know, we are continuing to seek
14 improvements in our process and strive to be better and do
15 things better each and every day.

16 So with that, I will get started. Next slide,
17 please.

18 Oh, and in case you didn't know, my name is
19 Jennifer Miller and I'm the Chief of the Environmental
20 Review Section in the BOEM Pacific Region. Prior to my
21 time here in the Pacific region, I was the Senior
22 Geophysicist responsible for reviewing all of the plans and
23 submissions for the projects that are ongoing on the East
24 Coast. I've been with BOEM since 2014 and I'm really
25 excited to see all of the progress we've made, all of the

1 changes and adaptations that we've made to our process along
2 the way. And it's really thrilling to see what we've done
3 here in California.

4 And so with that, who is BOEM? A lot of people
5 know who we are, but if you're not kind of plugged into who
6 BOEM, is at this time what we do is we manage the
7 development of the outer continental shelf and the energy
8 and mineral resources on the outer continental shelf. And
9 we strive to do that in an environmentally and economically
10 responsible ways. These resources are the resources of the
11 nation and that is how we manage them. We know that they
12 are critical, but also require a lot of thoughtful
13 management.

14 Our jurisdiction on the West Coast extends on the
15 outer continental shelf, which is from 3 to 200 nautical
16 miles off the coast here in California, Oregon and
17 Washington. Our jurisdiction also includes areas off of
18 Hawaii. And we have an Alaska region that includes the
19 waters off the federal outer continental shelf, off of
20 Alaska as well.

21 Our jurisdiction does exclude national marine
22 sanctuaries, so we do not have any authority to approve or
23 permit in those areas.

24 Next slide, please.

25 And so what we're going to talk about today is,

1 you know, just a real brief overview of the federal
2 offshore wind process. I'll talk a little bit about the
3 timelines and milestones associated with this process.
4 I'll give two state-specific examples here on the West
5 Coast for Oregon and California. Then I'll talk in a bit
6 more detail about what happens after the sale, so what
7 happens after we have an auction and we move to, really,
8 management of leases. And then I'll provide a brief update
9 on guidance and regulations.

10 Thank you. Next slide.

11 Okay, so BOEM's regulatory authority, it
12 basically comes from the Energy Policy Act of 2005, which
13 amended the Outer Continental Shelf Lands Act to authorize
14 the Department of the Interior to act as the lead agency
15 for, you know, some alternative energy and mineral related
16 resources. At the time, it was the Marine Minerals Service
17 and is now BOEM. And DOI delegated that authority down to
18 what was MMS and is now BOEM.

19 The Energy Policy Act of 2005, it requires the
20 development of regulations. And the regulatory regime must
21 include a number of things. It must ensure consultation
22 with tribes, states, local governments, and other
23 stakeholders. It is designed to grant leases, easements,
24 and rights-of-way. It enforces regulatory compliance,
25 requires financial security, and provides fair return to

1 the nation.

2 Next slide, please.

3 So here is BOEM's famous rainbow slide. If you
4 haven't seen it, now you have. And this is essentially our
5 process from the start of planning all the way up to
6 potential installation. And there are a lot of critical
7 milestones along the way and none of them are necessarily a
8 given. Each is a decision point at which we decide to move
9 forward or a decision is made to move forward or a decision
10 is made to not move forward.

11 And so it begins with our planning and analysis
12 phase. It's a four-phase process and the planning and
13 analysis starts all the way over on the left-hand side.
14 That's where you see those brown and dark brown to black
15 colors. Then we move on to leasing. That's when we're,
16 you know, actively seeking leasing. This includes the
17 publishing of federal notices, granting the leases. After
18 a lease is granted, we then move into the site assessment
19 phase of lease management.

20 After all the information is collected to submit
21 a plan to BOEM, BOEM will review a plan, and the plan is
22 the Construction and Operations Plan. You'll see here it
23 abbreviated as the COP. The Construction and Operations
24 Plan. That is what people think of as, you know, a project
25 description that really describes where the turbines are,

1 what they look like, how they're connected, what the
2 technology is, what the landing station is, where the
3 export cables are going to go. It really describes the
4 project in incredible detail and an incredible amount of
5 information is needed to support that plan. That plan
6 takes about two to three years to review.

7 And then once a decision is made on that plan,
8 there's a couple additional plans that are needed after
9 that. And then once everything is finalized, it moves into
10 a construction and operations phase.

11 Now throughout this entire process, BOEM welcomes
12 tribal consultation. And there are many, many steps for
13 public involvement throughout the process.

14 And with that, next slide. Okay.

15 And so now we're going to go on to the Oregon
16 offshore wind planning example.

17 Next slide.

18 So where we are in Oregon is we are very
19 comfortably in that initial planning and analysis stage.
20 We had a task force initiated a number of years ago. There
21 were a large number of meetings related to the task force
22 to establish planning areas and the collection of data and
23 information and an Engagement Plan was developed. And, you
24 know, after the collection, I think it was about a year and
25 a half, two years, and over maybe 70 meetings with various

1 stakeholders, tribal nations, ocean users, government
2 officials, a Call for Information and Nominations was
3 developed.

4 There were two areas that were proposed and put
5 forward in the Call for Information and Nominations that
6 went out for public comment. I believe it was a 60-day
7 public comment period. BOEM received 278 comments,
8 individual comments, on that Call for Information and
9 Nominations. We received four nominations. And from that,
10 we are now reviewing all of that information that was
11 provided for the Call, all of those comments. We're
12 sorting through all of that and we're looking to develop
13 some potential wind energy areas.

14 Next slide, please.

15 Now one of the new things that we've done, and
16 not just for Oregon but for the Gulf of Mexico and in the
17 Central Atlantic, one of the new steps that we've
18 introduced in our process is draft wind energy areas. This
19 is not a step that is required by regulations, but we've
20 heard from stakeholders, tribal nations, ocean users that
21 there's a great desire for increased transparency into our
22 process and also desire to have a comment before the wind
23 energy areas are final.

24 So we've developed this draft wind energy area
25 where we go from a big footprint planning area down to a

1 smaller call area, down to a draft wind energy area, down
2 to a final wind energy area, which will then shrink one
3 more time down to the final lease areas. And the whole
4 program is designed so that you continually winnow away and
5 get smaller and smaller within the same box.

6 Next slide, please.

7 So now we are into the California example. So
8 California is one step further along in the process.

9 So next slide.

10 So where we are in California is we have -- we've
11 been through all of that process. It was a little bit
12 different because the draft wind energy area process didn't
13 exist when we were going through that step, but we came up
14 with wind energy areas. Then we put out a Proposed Sale
15 Notice. There was a comment period associated with that.
16 The environmental assessments were completed. There are
17 some public engagement and comment periods associated with
18 the environmental assessments that were done for lease
19 issuance. A Final Sale Notice was published and eventually
20 we held an auction in December of last year.

21 And so where we are right now is we actually just
22 executed the leases and they became effective yesterday.

23 With that, next slide.

24 Okay, so we had the California lease sale that I
25 mentioned just a minute ago. This happened on December 6th

1 and 7th of last year. BOEM thought it was a very
2 successful lease sale. It generated over \$757 million to
3 the U.S. Treasury. You can see a map here of the five
4 different lease areas, the names of the different lessees,
5 the lease numbers that are associated with each of these
6 areas, and the total bid associated with each lease.

7 Next slide, please.

8 So some of the new and exciting things that we
9 have done for the California lease, like the leasing
10 process, is there are three different bidding credits that
11 were included. There's the workforce training and supply
12 chain development 20 percent bidding credit. And this
13 bidding credit was included in the Carolina Long Bay and I
14 believe the New York Bight lease sales.

15 And so what's different about this particular
16 bidding credit is that it focuses on floating offshore wind
17 to try and ensure that these developments will impact the
18 industry here in California and are directly related to the
19 development of these potential leases or of these leases.
20 They're no longer potential. We've crossed that threshold.

21 And then there's two other bidding credits.
22 There's the Lease Area Use Community Benefits Agreement and
23 the General CBA. And these bidding credits, the lease area
24 use bidding credit was a five percent bidding credit that
25 could be granted to provisional winners if they agreed to

1 executing community benefits agreements with communities,
2 stakeholder groups, and tribal nations whose use of the
3 geographic space of the lease area or whose use of
4 resources harvested from that space is expected to be
5 impacted by development of the lease.

6 That's a lot of words. What does that mean? And
7 so basically this is really targeted at people who use
8 those resources in the lease area. BOEM's authority is
9 limited to the Outer Continental Shelf and so this really,
10 you know, impacts those people who use that space in the
11 lease. So, what we were thinking of was people like
12 fishermen, fishing groups, seafood processors are all the,
13 you know, stereotypical groups that we think would qualify
14 for that bidding credit.

15 And then there's the General CBA which -- bidding
16 credit, which offered a five percent bidding credit for
17 lessees who execute community benefits agreements with one
18 or more communities, tribes, or stakeholder groups that are
19 expected to be affected by the development of the lease
20 area. So these are direct impacts from development to
21 these community benefits. And the CBA must address impacts
22 that are not addressed by the Lease Area Use Community
23 Benefits Agreement.

24 Next slide, please.

25 Some other new things that we did with the

1 California lease are there are three required
2 communications plans, and there's the Native American
3 Tribes Communications Plan, the Agency Communications Plan,
4 and the Fisheries Communications Plans. These are new
5 communications plans, and these were the direct result of
6 feedback we heard from stakeholders and tribal nations that
7 the communication from the lessees was not clear. They
8 didn't know, they didn't have an idea of what was going on,
9 or maybe the communication wasn't the type of communication
10 that was preferred by these extremely important groups.
11 And so we listened and we added additional requirements
12 into our leases to try and address some of those concerns
13 that we've heard.

14 In addition to the communications plans, the
15 lessee will have to make reasonable efforts to engage with
16 parties and tribes that are potentially affected by the
17 lessee's project activities. And that includes the full
18 list kind of in the middle, so not only tribal nations, but
19 mariners and the maritime industry, other ocean users,
20 submarine cable operators, educational and research
21 institutions. We tried to make it a really broad net to
22 try and capture all of the potential groups that might be
23 impacted by the lessee's project.

24 We also have a stipulation that requires
25 coordinated engagement to the maximum extent practical.

1 We've heard a lot from stakeholder groups that have limited
2 resources that there is simply too much work to respond to.
3 So in order to try and address some of that need, we're
4 requesting that the lessees, you know, really coordinate
5 their activities to the best of their ability.

6 In addition to all of these, we have a
7 stipulation for progress reports that the lessee must
8 submit every six months that describe the overall progress
9 and document all of the engagement activities that have
10 been occurring so that BOEM is aware of the type of
11 activities, the nature of activities, and we can kind of
12 see how they're related directly to these communications
13 plans and all the information that we've received to date.

14 Next slide, please.

15 Alright, so that brings us to after the sale. So
16 all of this stuff was pre-sale and now we're going to go
17 after the sale.

18 So next slide.

19 So after the sale, we enter into the site
20 assessment period. And so there's a one year preliminary
21 term and then up to five years after that for site
22 assessment. And the first thing out of the gates that we
23 expect the lessees to do is to submit communications plans
24 and then start thinking about their survey activities for
25 site assessment. And, you know, this activity, if you can

1 see in our beautiful rainbow slide, it extends -- this time
2 period is really the time that you see in that, you know,
3 teal color all the way through the yellow. And so the site
4 assessment period I mentioned was, you know, up to five
5 years plus preliminary term, so we see this as taking up to
6 six years.

7 Next slide, please.

8 So as I mentioned, the first things that we
9 expect are these communications plans, and that would
10 really set the stage for how the lessee would communicate
11 with all of these very important groups. After we receive
12 the communications plans, we expect the lessees will start,
13 you know, really pursuing survey plans and how they're
14 going to survey their site, how they're going to collect
15 that very detailed information about the seabed, about all
16 of the, you know, the ecosystem, all of the animals that
17 live in and around, above and below the surface of the
18 ocean, you know, in this area and really collect just a
19 tremendous amount of information so that they can design
20 their plan and try to minimize any potential impacts.

21 So once we get the communications plan, the
22 survey plans have to be consistent with those
23 communications plans.

24 And then after that, one of the next steps would
25 be the site assessment plan. Now the site assessment plan,

1 it's not well named. I'm just going to say that out loud
2 in this space. What the site assessment plan does is it
3 describes how the lessee will assess the wind resource at
4 their site. When the regulations were written, it was
5 envisioned that the lessees would be installing
6 meteorological towers, so rather robust facilities.

7 The technology has advanced to the point where it
8 is standard practice right now for the lessees to install a
9 meteorological buoy, which is a significantly different and
10 less robust facility. And so what we're seeing the site
11 assessment plans basically consist of now is a detailed
12 description of, you know, where that meteorological buoy
13 would be installed and what the technology looks like for
14 that meteorological buoy.

15 And now throughout this site assessment phase, it
16 takes a couple years, and so, you know, during this time we
17 envision that there will be multiple survey mobilizations.
18 There will be a lot of purpose-specific activities, things
19 like geophysical, geotechnical surveys, benthic habitat
20 surveys. And on the East Coast, we've even seen unexploded
21 ordinance surveys. We anticipate because of the water
22 depths and the military activities that have occurred here
23 on the West Coast that that might look a little bit
24 different here on the West Coast. But, you know, it's
25 definitely something that we've seen on the East Coast.

1 And, you know, the site assessment phase and the
2 investigation, it is designed to cover the entire area of
3 potential effect, both in the vertical and horizontal
4 directions of the proposed facility.

5 Next slide, please.

6 Okay, so once you get through all of that, once
7 the lessee has spent a number of years collecting
8 information and really designing their plan, then the
9 lessee submits a Construction and Operations Plan.

10 Next slide, please.

11 The Construction and Operations Plan is really
12 the mega-permitting document that BOEM reviews to
13 understand all of the impacts, the pluses and minuses
14 related to this particular project. And the Construction
15 and Operations Plan must demonstrate a number of things
16 based on the regulations. So it must conform to applicable
17 laws. It must not unreasonably interfere with other uses
18 on the Outer Continental Shelf. It must use the best
19 available and safest technology, properly trained
20 personnel. It must be safe. It must not cause undue harm.
21 And it must use best management practices.

22 Now how does the lessee demonstrate that they
23 have met all of these criteria?

24 Next slide.

25 And how they demonstrate that they've met all

1 that criteria is they submit information to BOEM. They
2 submit project information that describes the facility, the
3 proposed activities, you know, onshore activities, offshore
4 activities, what kind of support facilities, the
5 construction and operations that will occur, conceptual
6 decommissioning plans, and it also has to include the
7 project easement or the export cables that will basically
8 transmit that energy to shore.

9 It also must include detailed survey results.
10 And this is information and data derived from the
11 characterization surveys that are performed by the lessee.

12 It also has to include a certified verification
13 agent nomination. Now this is basically like an
14 engineering firm that will review the plans that are
15 proposed from a very detailed and engineering perspective.
16 And there are a host of requirements around what's needed
17 in there.

18 It also requires an Oil Spill Response Plan, a
19 safety management system, and some other information and
20 certifications. And that has to do with some NEPA stuff
21 that we'll talk about in just a minute.

22 Next slide, please.

23 And so one of the big parts of the review of the
24 Construction and Operations Plan is the National
25 Environmental Policy, or NEPA, environmental review and the

1 technical review that is associated with reviewing all the
2 technical components. And this review takes, on average,
3 up to two years depending on how and when the information
4 is provided to BOEM. It can take longer than two years.

5 Next slide, please.

6 So the first, the environmental review process
7 for the COP, is pretty well documented and it has to do
8 with following, you know, the NEPA process. So the COP is
9 submitted. There's a public scoping process where we
10 publish a Notice of Intent in the Federal Register. This
11 is where we have some new guidance on, you know, what that
12 threshold is for the notice in order to publish that Notice
13 of Intent. Because as you'll hear next, there are some
14 FPISC timelines and they are related to sort of that
15 kickoff day, 30-day public comment periods, hold some
16 public meetings, and receive input on issues and
17 alternatives.

18 We would then move into the draft EIS,
19 Environmental Impact Statement stage where we would prepare
20 the draft Environmental Impact Statement with cooperating
21 agencies, publish a Notice of Availability in the Federal
22 Register. There's a 45-day public comment period
23 associated with that. And we would hold some public
24 hearings.

25 Then we would move to the final Environmental

1 Impact Statement where we would address public comments
2 with cooperating agencies and publish a notice of
3 availability in the Federal Register. And then finally
4 move to a record of decision.

5 Next slide, please.

6 After there's a decision on the Construction and
7 Operations Plan, BOEM can decide to approve the plan. We
8 can approve the plan with modifications. The two plans
9 that have been approved were approved with many
10 modifications. There were a significant number of terms
11 and conditions that were developed with BOEM, our
12 interagency partners, tribal nations, and the states as
13 well. Or we could disapprove the plan.

14 The lessee must also submit both a Facility
15 Design Report and a Fabrication and Installation Report to
16 BSEE prior to conducting installation activities. And the
17 facilities proposed in the Construction and Operations also
18 require the use of a certified verification agent. I had
19 talked about that a little bit previously. That is that
20 engineering firm that comes in and really does a very
21 detailed review. And they're highly involved in the
22 Facility Design Report and the Fabrication and Installation
23 Report. Those reports are highly detailed engineering
24 documents that really describe a lot of the detailed
25 engineering behind the facility.

1 And if BSEE does not object to these two reports,
2 the Facility Design Report and the Fabrication and
3 Installation Report, if you're familiar with BOEM's
4 process, they have acronyms of the FDR and FIR. After
5 those reports are not objected to, the lessee can begin
6 construction. And so that is really the threshold to begin
7 construction. It's not just the COP. There's two other
8 plans that have to not be objected to before construction
9 and operation can begin.

10 Next slide, please.

11 So here is a slightly revised version of the
12 rainbow slide that includes operations. So you can see,
13 you know, there are a number of years and a lot of steps
14 and a lot of points of decision prior to installation and
15 commissioning. And then we imagine, you know, a 20-plus
16 year for operations, followed by decommissioning.

17 Next slide, please.

18 Alright, so now we're on to updates, and on our
19 guidance and regulations.

20 Next slide, please.

21 So we have done a number of updates recently.
22 There is the Renewable Energy Guidance that's available by
23 BOEM. And then there's also the BOEM BSEE Split Rule. And
24 so this is relatively new. And what happened is when the
25 leases were originally --- or when regulations were

1 originally written, all the authority resided with BOEM.

2 At this point it has been decided that the
3 program has reached a point of maturity to where we can
4 basically divide our efforts in a similar way as they're
5 divided for oil and gas, where we have BOEM that issues the
6 leases and then BSEE, which is the Bureau of Safety and
7 Environmental Enforcement, they come in and manage after,
8 basically at construction. So they become the primary
9 authority, you know, once construction and operations begin
10 and they are the safety and environmental enforcement
11 authority.

12 So that split, that BOEM BSEE split, it has just
13 occurred in the renewable energy program. But I can say
14 that we have been working with our partners at BSEE for a
15 number of years and they have been involved in the process.
16 And so while it seems new, really all we're doing is kind
17 of changing who's the lead and who's the secondary.

18 We've also proposed the energy -- the Renewable
19 Energy Modernization Rule. And there's the NOI checklist,
20 the Notice of Intent, under the National Environmental
21 Policy Act for Construction and Operations Plan. We call
22 it the NOI checklist. And this is basically setting a
23 standard for the information that BOEM must have in order
24 to publish the Notice of Intent.

25 And then we are working on guidelines for

1 mitigating impacts on commercial and recreational fisheries
2 and put out some draft guidance and are still working to
3 make that final.

4 Next slide, please.

5 So the proposed Modernization Rule, it includes
6 eight different major components, eliminating unnecessary
7 requirements for the deployment of meteorological buoys,
8 increases survey flexibility, that's mostly related to the
9 collection of geotechnical information and when that
10 detailed information is needed for every turbine location.
11 There's improving the project design and installation
12 verification process. This has a lot to do with the CBA
13 and the CBA's role in reviewing those Facility Design and
14 Fabrication and Installation Reports. There's reforming
15 BOEM's Renewable Energy Auction Regulations. There's some
16 proposals for, you know, modernizing our auction rules,
17 tailoring financial assurance requirements and instruments,
18 clarifying safety management system regulations, and a
19 couple other provisions and some technical corrections.

20 Next slide, please.

21 So for the guidelines for issuing a Notice of
22 Intent, what we affectionately refer to as the NOI
23 checklist, this describes the BOEM process for how BOEM
24 will process incomplete COP submissions. So these are COP
25 submissions that don't have all of the information that are

1 required in our regulations. And it would improve the
2 efficiency of the review and provide clarity to all COP
3 applicants and cooperating agencies participating in BOEM's
4 environmental review.

5 It identifies the minimum threshold for a partial
6 COP submission that an applicant is expected to meet before
7 BOEM will initiate the formal review and technical review
8 process through the publication of an NOI, Notice of
9 Intent, to prepare a NEPA document. BOEM will consider
10 conformance with the NOI checklist when considering
11 acceptance of FAST-41 initiation notices where applicable.

12 Next slide, please.

13 I mentioned the BOEM BSEE Split Rule. There's a
14 lot of words on this page. I'm not going to read them all
15 to you. I think I described this pretty well. Basically,
16 it was decided that the renewable energy program had
17 reached a point of maturity where it made sense to
18 basically separate the regulations. And there were no
19 major changes to the regulations during the Split Rule.
20 There was a little bit of reordering and renumbering, but
21 basically it just took a section of regs that used to be in
22 the 30 CFR 585 regs, and it moved them over to the BSEE
23 regs, which are located at 30 CFR 285.

24 Next slide.

25 Alright, and that's it. Thank you so much. I

1 really appreciate your time and attention today.

2 MR. HARLAND: Great. Thank you so much, Jen
3 Miller.

4 And I just wanted to note for folks, that we will
5 also be, the Energy Commission will be posting this slide
6 deck soon. So if folks were wondering where they could
7 find those slides, I know that that BOEM had a lot of good
8 graphics and a lot of information there, and those will all
9 be posted and available for folks.

10 And then just another reminder that we're going
11 to do a Q&A, questions and answer opportunity, but not
12 until after we hear from a few more presenters before we
13 get there. So it's okay to raise your hand and get in the
14 queue. I just wanted to make sure everybody knew.

15 So next up, I'd like to invite Christine Harada
16 from the Federal Permitting Improvement Steering Council.

17 And Christine, if you could go ahead and turn on
18 your video, and then we can go to the next slide and get
19 started on your presentation.

20 MS. HARADA: Great. Well, good morning,
21 everybody. And thank you so much for having me. I wanted
22 to introduce myself. My name is Christine Harada. I'm the
23 Executive Director of the Federal Permitting Improvement
24 Steering Council. That is a lot of words and the who we
25 are and what we do is what I'd like to talk through today.

1 If I could ask you to move to the next slide,
2 please?

3 So FAST-41, that was a language or a verbiage
4 that you heard earlier as well, references the statute that
5 stood up our organization, which we shortened our name to
6 the Permitting Council. FAST stands for the Fixing
7 America's Surface Transportation Act that was passed in
8 December of 2015. And under Title 41 of that law was
9 established -- is where we were established, so hence we
10 call it FAST-41.

11 The process itself, the program and the process
12 itself applies to certain types of very large and
13 complicated infrastructure projects. And we fundamentally
14 serve as an integrating and coordinating role through the
15 environmental review and authorization process. So in the
16 charts that Jennifer Miller was just presenting, we come
17 into play much more in the orange set of the rainbow, if
18 you will.

19 Our program applies to a number of different
20 sectors, some of which are pictured here. And we'll get
21 into a little bit more of the details of everything that is
22 involved.

23 If I could ask you to move on to the next slide,
24 please?

25 So fundamentally, what are the goals of FAST-41

1 and the Permitting Council? Why are we enshrined into
2 statute in the first place? It really comes down to,
3 especially for the project developer community, also for
4 state and local governments and local communities, tribal
5 governments, as well, frequently the federal environmental
6 review and permitting process can be a bit of a black box,
7 and so we were stood up to try to make that a lot less
8 opaque.

9 A lot of the rules and the procedures that we'll
10 talk about here shortly are rooted to ensure that we're
11 meeting these four goals that you see on the right-hand
12 side of the screen, that we're providing permitting
13 predictability, that we are enabling and facilitating
14 efficient issue resolution, that we're providing
15 transparency and accountability for the various steps
16 that's in the permitting process itself, and certainly,
17 last but not least, that we are facilitating and enabling
18 federal agency collaboration and coordination.

19 You're going to hear that phraseology come up
20 quite a bit on both with BOEM as well as ourselves. The
21 collaboration and coordination is incredibly important
22 because big complicated projects like this can and do
23 require permits from multiple different agencies at
24 different times.

25 If I could ask you to turn to the next slide,

1 please?

2 One of the elements of the Permitting Council is
3 the governance structure that was stood up. So the council
4 itself is comprised of the 16 members that you see here.
5 They are the deputy secretaries or their equivalents at
6 these various agencies, as well as two components from the
7 White House. We have the chair on the Council on
8 Environmental Quality, as well as the director for the
9 Office of Management and Budget. So truly, these are the
10 senior-most policymakers and leaders within the agencies
11 that have a role with the permitting process.

12 We work very closely with the senior leadership
13 on a number of different issues to include everything from
14 resolving really sticky policy questions or issue
15 resolution-type issues, as well as resource allocation,
16 ensuring that various projects are appropriately and
17 adequately resourced. What are the things that we could
18 be/should be doing to ensure that the permitting workforce
19 and the federal agencies are there to be able to help work
20 on these projects and get them to fruition?

21 If I could ask you to move to the next slide,
22 please?

23 Some of the benefits of participating in the
24 FAST-41 program, I will note that this is a voluntary
25 program in which the project sponsors, so the project

1 developers or project proponents, are the ones who would
2 like to submit an application to us and say, yes, we'd like
3 to work together with you on this. And so as a project
4 proponent these are some of the benefits that you would
5 receive from working with us.

6 Firstly is around increased predictability and
7 having to produce and publish a comprehensive permitting
8 timetable, which I'll show you very shortly, that provides
9 a lot greater clarity and, again, predictability on when is
10 this permit actually going to happen? What are some of the
11 interim milestones associated with that? Okay, that sounds
12 great. So who are the people that I need to work with, et
13 cetera, et cetera?

14 It also provides enhanced coordination amongst
15 the different federal agencies. And we can provide -- and
16 we frequently do serve as a one-stop shop for project
17 sponsors if they have any questions for us or sticky
18 questions that they'd like to have resolved, et cetera.

19 We also have a very unique authority with respect
20 to funding transfer. So as a result of the Bipartisan
21 Infrastructure Law, we were provided the opportunity --
22 authority to transfer funding to federal, state, tribal,
23 and local governments to support the work that's related to
24 federal environmental authorization. So say, for example,
25 if a tribal government is just underwater, up to their

1 eyeballs in environmental reviews and whatnot, you know, if
2 there's a consultant or somebody or whatever the case might
3 be, some resources that a tribe might require to be able to
4 actually read through all the documents and do all the
5 analysis that they need, those are the types of support
6 that we can help provide.

7 Over on the right-hand side, because the project
8 is published in a very publicly available manner, it
9 frequently does focus the attention of agency leadership on
10 these particular projects, again, to be able to help drive
11 issue resolution and direct resources to be able to deliver
12 on the project. It also increases transparency and
13 accountability as well.

14 And certainly, last but not least, our statute
15 has some very clearly defined escalation procedures for
16 helping to resolve some of the permitting timetable issues.
17 So say, for example, if you've got an agency, agency A
18 says, like I can only do it by this date, but that feeds
19 into agency B, and there's an argument over -- I shouldn't
20 say argument, but there's a disagreement over when that
21 actually could be, should be happening, those are the types
22 of issues that we are authorized to come in and help with
23 resolving some of those types of disputes.

24 A picture is worth a thousand words. If I could
25 ask you to please move on to the next slide?

1 These next two slides basically present,
2 represent a screen snap, if you will, of the federal
3 Permitting Dashboard. If you go to www.permitting.gov, it
4 will take you to our page where you can see all the
5 projects that are listed. By the way, we share that
6 website with the Department of Transportation, and so you
7 will see all the Department of Transportation projects, as
8 well as our projects as well.

9 So this is an example here for New England Wind,
10 which is an offshore wind project off the coast of
11 Massachusetts and Rhode Island. Here is the top half of
12 the page where you can see, you know, the basic information
13 about the project. So what is this project? Where is it
14 physically located? If you look on the righthand side,
15 who's the lead agency? Who's the actual point of contact?
16 If you have any questions at all, or would like to do about
17 more engagement around this front and their contact
18 information?

19 And same thing, as well, with the project
20 developer or the project sponsor. Who are they? What's
21 the entity? Who's the specific person that I can go and
22 talk to around this?

23 It also shows the overall status of the
24 environment review and the federal permits and where it
25 stands.

1 And last but not least, it also very clearly
2 identifies all of the relevant federal agencies. And I
3 think, you know, Jennifer Miller alluded to this a little
4 bit before, but permitting these offshore wind projects,
5 which by the way, as an engineer, I think are super cool.
6 They require a lot of coordination across multiple
7 different agencies.

8 So as you will see -- if I could ask you to
9 advance to the next slide, please? -- for offshore wind,
10 and this just off the East Coast, offshore wind projects
11 can require up to 12 federal environmental reviews and
12 authorizations from six different federal agencies. And so
13 we're asking if BOEM is represented in this particular
14 slide on a couple of the bar charts. You certainly see the
15 Construction and Operations Plan up top, as well as the
16 Environmental Impact Statement. They also take
17 responsibility for the section 106 review as well.

18 But all of the other elements that you see here
19 on this, what I call a master Gantt chart, represent the
20 actions of frequently different agencies. So for offshore
21 wind, you'll need to coordinate with not just BOEM, but
22 also NOAA, NOAA, NMFS, the National Marine Fisheries
23 Service. Frequently, you also have a Fish and Wildlife
24 Service intersection as well, potentially National Park
25 Service, depending on where your cables are coming in, or

1 your sited Army Corps of Engineers, et cetera, et cetera.

2 And so there's a whole bunch of folks and
3 agencies that we are all working together to ensure that
4 we're coordinating and collaborating on this. And I think
5 whereas it may seem -- it certainly may not seem like
6 rocket science to see this on a one-per-project basis, but
7 if you think about it from the federal agencies views,
8 where we are managing hundreds, if not maybe thousands of
9 environmental reviews and authorization projects throughout
10 the entirety of the various departments, having this kind
11 of alignment is extremely helpful, not just for the
12 agencies, but also for the project sponsors and the
13 communities impacted as well.

14 If I could ask you to move to the next slide,
15 please?

16 So what kinds of projects, you know, can qualify
17 for our services, which are provided free of charge, by the
18 way, at the moment? These are the sectors. There are 18
19 sectors -- actually, take that back, there are now 19
20 sectors. Late breaking with the Fiscal Responsibility Act
21 that was just signed or that just passed the Senate last
22 night, they added energy storage as an additional sector
23 here as well. So our projects typically fall into these
24 categories.

25 So offshore wind, of course, is renewable energy

1 production, but we also do conventional energy,
2 transmission lines, carbon capture, manufacturing. We're
3 very heavily involved with a lot of the conversations
4 during the current semiconductor activities. Broadband, as
5 well. And of course now, energy storage. So a lot of
6 clean energy investments and projects can certainly qualify
7 for our assistance.

8 And ask you to move to the next slide, please.

9 So say, for example, you've got a project that's
10 in one of the top segments, and so great, how can I
11 actually qualify for FAST-41? There are additional
12 criteria that projects must meet. Frequently, for offshore
13 wind, they fall within what we call the objective criteria,
14 the very first one that's listed here, in that the project
15 must be subject to NEPA. It requires an investment of over
16 \$200 million and is not eligible for an abbreviated
17 environment review or authorization.

18 So again, offshore wind, we also work a lot on
19 interstate or multistate electricity transmission lines,
20 utility scale solar, et cetera.

21 For your edification, there's a number of other
22 criteria here that I will not get into for the purposes of
23 this particular conversation, but they are indeed listed
24 here. And again, as the materials become available to you,
25 please do feel free to dive in and share. And if you have

1 any questions, we're always happy to take your questions.

2 If I could ask you to move to the next slide,
3 please?

4 One of the unique outcomes or situations as a
5 result of participating in the FAST-41 process is that,
6 fundamentally, project sponsors have a greater seat at the
7 decision-making table. And so our statute requires that
8 the project sponsors must be consulted both in creating the
9 permitting timetable and on any and all timetable
10 modifications.

11 And we know stuff's going to happen, right?
12 You're going to find things in the ocean that you did not
13 expect. And so we're going to have to figure out what does
14 that mean. It happens with every single project, and it
15 happens a lot with offshore wind projects just because it's
16 under the surface of the ocean.

17 There are certain rules and processes that are
18 required in our statute in order to make the modifications
19 to that overall project plan. But fundamentally, it's
20 about, hey, let's make sure that we're all managing this
21 well and doing it together and doing it with the project
22 sponsors and that we're all in alignment on this.

23 There are some checks on it to ensure that we're
24 not unnecessarily either sandbagging or gaming the project
25 plans, and so the bottom line point there being for -- the

1 very bottom point, hey, listen, if your project plan
2 actually exceeds 150 percent of the original length, like
3 let's say you thought it was going to take a year, turns
4 out it's going to take more than 18 months for a whole
5 variety of reasons, we have to notify that to both OMB and
6 Congress.

7 Some examples of what I would consider to be
8 really good reasons why we need to extend it could be
9 things like we were hit by a massive hurricane or a big
10 earthquake or some natural disaster came and really
11 disrupted a lot of our plans. You know, the agencies and
12 the regions are much more focused on recovery, et cetera,
13 things like that; right? So stuff can and does happen.

14 And again, the bottom line point of our statute
15 is that we are managing this together in as orderly and
16 coordinated fashion as much as possible.

17 Next slide, please.

18 So say, for example, you think, great, I really
19 want to participate. This program sounds like a good idea.
20 Jennifer Miller previously alluded to some time frames
21 associated with our particular statute. So let's say for
22 an offshore wind project developer, around the time that
23 your COP is about to be done-ish, you want to submit to our
24 program, there are a couple of statutorily-required time
25 frames associated with processing an application to

1 participate in our program.

2 So firstly, you know, you would submit an
3 application. It's called the FAST-41 Initiation Notice, or
4 FIN, because we're the federal government and we do
5 acronyms, but you would submit your application, aka a FIN.
6 And within 14 days, that's articulated in statute, within
7 14 days, we all have to collectively determine whether this
8 project is absolutely eligible for coverage or not. And
9 this is something that we do collaboratively with the
10 proposed lead agency as well. And so here, we frequently
11 do this with BOEM.

12 Within 21 days, let's say -- so within 14 days,
13 let's say that your project is accepted, that's great.
14 Hopping over to number four, within 60 days is when you
15 would see the master Gantt chart of all the other permits,
16 environmental reviews, and authorizations that are listed
17 in there. And so that, again, these dates, these numbers
18 are all articulated in our statute.

19 So within 21 days, the lead agency has to reach
20 out to all the other agencies that are impacted and say,
21 hey, we're going to be putting together this master Gantt
22 chart. That's going to be delivered in number four. And
23 then there onwards, as I described before, we're going to
24 be administering the timetable and managing through the
25 process itself.

1 If I could ask you to move to the next slide,
2 please? Next slide, please. Thank you. Fabulous.

3 So as I touched on briefly, again, within the
4 Bipartisan Infrastructure Law that was passed in November
5 of 2021, one of the unique authorities that we have is to
6 be able to transfer funding to support and facilitate the
7 timely and efficient permitting activities.

8 So for example, let's say, as I mentioned before,
9 the tribe was one example. Maybe another one might be
10 like, hey, you know, this particular federal agency is --
11 maybe Fish and Wildlife Service is dramatically
12 understaffed in a particular region. Can you help us out
13 so that we can conduct the Endangered Species Act
14 consultation that is absolutely required of all of these
15 projects? Yes, we can help you with that. We've also
16 provided support to NOAA in a similar manner for support
17 with the Marine Mammal Protection Act, the EFH and
18 Magnuson-Stevens Act, as well, for fish habitat.

19 And so the eligibility, eligible recipients for
20 this funding includes what you see here on the right-hand
21 side, federal agencies, tribal governments, state agencies,
22 and local governments. We are absolutely open to your
23 questions and thoughts on this front as well, so we very
24 much look forward to engaging with you.

25 If I could ask you to move on to the next slide,

1 please?

2 A couple of myths that I had heard as I was, you
3 know, engaging with various communities and stakeholders
4 that I thought might be worthwhile to do a quick little
5 myth-busting session if it's okay with you all.

6 So despite the name, and again, the name comes
7 from the statute called Fixing America's Surface
8 Transportation Act, we have received some inbound saying
9 like, you guys sure changed the environmental review
10 process and you accelerate permits by making them go faster
11 because you're taking shortcuts.

12 We do not cut corners. We do not reduce the
13 quality of the project review. We do not dictate the
14 outcome. We don't have a thumb on the scale, if you will.
15 We absolutely do not reduce any engagement with tribes or
16 any other stakeholders. We do not prescribe deadlines.
17 And we also certainly do not do anything to NEPA or to
18 modify or set any kind of rigid timeframes; right?

19 The reasons why our program is a success and has
20 been a success is because of just some of the underlying
21 fundamentals, right, good solid project management,
22 appropriate resource allocation, issue resolution and
23 escalation so that they're resolved in a timely manner, and
24 publication on the Dashboard for providing greater
25 transparency and accountability that leads to that

1 predictability and certainty for these projects. It is not
2 because I am shortchanging stuff.

3 On the right-hand side, we also do not wade into
4 the substantive aspects of the decision-making. And so I
5 am not a whale expert. We don't have any whale experts on
6 our team. We absolutely 100 percent defer to our
7 colleagues over at NOAA, who are, indeed, the marine mammal
8 species experts on this front. And so whatever they say
9 goes as part of their authorization processes.

10 We also do not advocate for projects.

11 And we also don't do anything with respect to any
12 of the underlying environmental review and authorization
13 processes. So for example, Clean Air Act, Clean Water Act,
14 we ensure that those are actually being followed, that they
15 are being scheduled appropriately, and that as issues are
16 being raised, that they are being resolved appropriately as
17 well.

18 If I could ask you to move on to the next slide,
19 please? I think it's just one more slide.

20 If you're interested to participate in the
21 program for FAST-41, it's a very simple application, we are
22 always happy. It's either an email or web submission.
23 They both come to the same place, and they both
24 fundamentally say the same thing. It is 100 percent up to
25 you and your desires on which you'd like to submit it.

1 We are absolutely open for pre-application
2 consultations or any questions whatsoever. We do that all
3 the time on our team. We are absolutely happy to sit down
4 with you and help brainstorm through with you, firstly,
5 does it seem like we'd be a good fit for one another? Can
6 you tell me a little bit more about how specifically would
7 FAST-41 work with BOEM on this, like what would that look
8 like, et cetera, et cetera. And so absolutely happy to
9 engage with you.

10 I think if I could ask you to move on to the next
11 slide, I think that was my last slide.

12 So thank you again for the opportunity to present
13 out to you all. My colleague Jennifer Mallard is also on
14 the line with us today, and I think she will be sticking on
15 for a while longer as well to be able to help answer any
16 questions that you might have.

17 I see there is one question in the chat function,
18 and just very briefly, the most common lead agency, sir, is
19 the Department of the Interior as an entirety itself. And
20 so within that, of course, our biggest customers or
21 partners, if you will, BOEM, BLM, Bureau of Land
22 Management, are the two biggest agencies.

23 With that, allow me to turn it back over to you.

24 MR. HARLAND: Great. Thank you so much,
25 Christine. There was a lot of great information that you

1 shared there, and that coupled with Jennifer Miller's
2 presentation, I think that we have a lot of useful
3 background, useful context from both of those. And we also
4 appreciate that Jennifer Mallard can stay on if we do have
5 questions that come up in the Q&A shortly.

6 I'll ask to advance the slides through. There we
7 go.

8 And for folks that were on there, there was a
9 couple of appendices slides that were included with
10 Christine's presentation that will also be available when
11 this presentation is available.

12 So, okay, so we're going to transition. This
13 part of our panel is going to be sort of a roundtable
14 discussion with state agencies. An important part of the
15 Permitting Roadmap that Kristy described earlier that was
16 adopted in May was really the inventory of the regulatory
17 and permitting requirements and some of the discussion
18 there about ways to potentially sequence those across the
19 different levels of government.

20 And so what I'm going to discuss is a generalized
21 timeline that we presented in that Permitting Roadmap. And
22 I hope that discussing that generalized timeline will help
23 anchor our state agencies' discussion that will follow
24 that. So right after I go through a couple of slides,
25 we'll then go to Jen Mattox, and that will be followed by

1 Holly, and then Jay with CDFW, who is stepping in for Eric
2 Wilkins today. And after those comments, we'll also hear
3 from Yi-Hui Wang.

4 So first, I want to tee up our discussion of the
5 timeline.

6 So next slide, please.

7 So in the Permitting Roadmap Report, this is a
8 generalized timeline that we created, and we started with
9 the four phases that BOEM presented earlier, so Jennifer
10 Miller's presentation. She had a lot more detail across
11 those phases, but the purpose of this was to illustrate the
12 state and local permitting processes that come into play as
13 you look at the federal timeline. So I'll emphasize, this
14 graphic is pretty simple, and it's meant to capture some of
15 the major activities, actions, and requirements.

16 The first two phases on the left-hand side, the
17 planning and leasing phases, are what BOEM works through in
18 the beginning. And Jennifer Miller presented on some of
19 the background for how those occurred in California, and
20 then some of the ways that BOEM is thinking about adapting
21 and changing those as they do future planning for
22 additional areas for potential leasing.

23 And it's the two phases on the right that I was
24 hoping to dive into more today, because these are, as we
25 heard, the leases, the five leases, are effective

1 yesterday. And so it becomes sort of an urgent and
2 important focus for us to have is on these first five lease
3 sales becoming effective.

4 So next slide.

5 So these two phases on the right that are
6 circled, the site assessment phase, and the review, what
7 we're calling the review of project applications phase.
8 It's slightly different than what BOEM phrases it, but
9 that's because we're focused on the environmental reviews
10 that are post-Construction and Operation Plan when we look
11 at that phase for purposes of the roadmap and the Strategic
12 Plan.

13 I'll note that, you know, again, this graphic is
14 very regulatory focused and doesn't include specifically
15 any of the public and tribal engagement that's, you know,
16 directly called out, other than what would be required by
17 law. But as we work on how to do these coordinated
18 approaches that we're after developing today, and as we
19 develop the roadmap document as part of the Strategic Plan,
20 we are interested in how that needs to be inclusive. And
21 we've heard several suggestions on how to do that. So
22 we're going to dive in these two phases really fast.

23 Next slide, please. Next slide, please. Thank
24 you.

25 MS. ANDERSON: Hey, Eli, really quick. We're

1 having a hard time hearing you all of a sudden.

2 MR. HARLAND: Is my audio better now, Hilarie?

3 MS. ANDERSON: There we go. Thank you.

4 MR. HARLAND: Hilarie, I lost the internet. Did
5 it come back?

6 MS. ANDERSON: Yeah, you're good.

7 MR. HARLAND: Oh, my goodness. Okay. Thank you
8 so much.

9 So this slide is zooming in on the site
10 assessment phase and the phase for reviewing applications
11 for a project review. So as we heard earlier, we're now in
12 this site assessment phase for the first five leased areas.
13 That's the phase on the left. And this highlights some of
14 the major activities to occur that were pulled out of the
15 Roadmap Report and that timeline there.

16 I think of note, this phase can take between two
17 to five years. We have the immediate phase that Jennifer
18 Miller described for this first year of the lease. So it
19 can be up to six years before we would go out of this phase
20 and then be able to go into the phase that's on the right-
21 hand side and going through the Construction and Operation
22 Plan, following the Construction and Operation Plan and
23 doing the NEPA review and, at the same time, other required
24 CEQA reviews.

25 So the phase that we're really, you know, focused

1 on immediately in front of us is this site assessment phase
2 that's beginning. And the reason why I wanted to zoom in
3 on these is because I think one part of our timeline that
4 we want to evolve in the Roadmap Report is being able to
5 show how this plays out for having five projects.

6 So next slide, please.

7 So this is a starting point for us to begin to
8 develop a chart that begins to chart out the most urgent
9 and important work for the projects that we have in front
10 of us today. And so this graphic is again showing that in
11 the planning phase and the leasing phase, you know, we're
12 sort of in those dealing with a single process. We might
13 have multiple areas that are being evaluated, like there
14 were in California. And we're going through those and
15 typically working, you know, with agencies to execute a
16 lease sale.

17 But once the leases are -- once the leases have
18 been executed, then you move into a space where the
19 timeline becomes specific to each of the projects that are
20 leased. So in this regard, you have five lease areas that
21 all start on the same effective date and have very similar
22 or have the same requirements across them, but each one's
23 going to have different considerations for the schedule and
24 for what it takes to prepare a Construction and Operation
25 Plan and then go into the NEPA and CEQA process.

1 So this is a very basic way to describe this, but
2 I think it's a starting point for us to work with our state
3 agency partners, but also local government partners, tribal
4 governments, and also with our federal partners to begin to
5 understand and chart out what it means to have a more, sort
6 of comprehensive programmatic approach to some of these
7 places.

8 So I'm going to switch to the next slide and ask
9 the state agencies to turn on their cameras. That would be
10 great.

11 Jen Mattox, if you could turn yours on, and
12 Holly, and Jay, and Yi-Hui, and we'll move into remarks, I
13 think. Like I said, we'll start with Jen, we'll move to
14 Holly, and then we'll go over to Jay, and then to Yi-Hui
15 after that. And I can pull any of the slides up that we
16 just went through if it helps with any of your remarks to
17 the state agency folks. And then if we need to go back on
18 any slides, I guess we can do that too.

19 So Jennifer, I'll turn it over to you.

20 MS. MATTOX: Awesome. Thank you, Eli. Actually,
21 that was a really helpful windup because it really sort of
22 articulates that we are in a place now where we're looking
23 at, okay, there's all these state agencies, all these
24 federal agencies, how do we pull it all together?

25 So I'm here representing State Lands Commission.

1 My name is Jennifer Mattox. I'm the Environmental Program
2 Manager, and I'm responsible for our Renewable Energy
3 Program, including offshore wind.

4 Just as a background, the State Lands Commission
5 is the state's land and resource manager of over 4 million
6 acres of tide and submerged lands, including the entire
7 coastline from the mean high tide line to the three-mile
8 boundary between state and federal waters. And we call
9 these lands public trust lands and that comes out of our
10 mandate to manage these lands and resources pursuant to the
11 public trust doctrine, and that includes commerce,
12 navigation, and fishing, as well as recreation and
13 environmental protection, and protection of tribal culture
14 and tribal cultural resources.

15 And so this list that I just gave, where it's our
16 mandate to protect these for all of the people of the
17 state, you can see that offshore wind fits squarely into
18 that maritime commerce. But also, we have our commercial
19 recreational fishing and other ocean uses and sometimes
20 these things come into conflict where we have to look to
21 seek the best balance of these public trust uses and
22 values. And that's the role of the State Lands Commission
23 in all of this.

24 So that's kind of setting the stage here for the
25 two or three points that I'll just make about our role in

1 AB 525. In its broad discretion as a plenary land use
2 authority, state lands is really well situated to be, in
3 terms of environmental review under the California
4 Environmental Quality Act, we're really well situated to be
5 the lead agency because of that broad jurisdiction,
6 discretion, and authority.

7 So in that capacity, I really just wanted to
8 ground in a few things that are in the language of AB 525,
9 and that is the coordinated, efficient, consistent process,
10 as well as a memorialization of important milestones. And
11 so I want to kind of keep that in mind as I make just a
12 couple of points about how the State Lands Commission
13 intends to lead on that aspect in coordination with our
14 other state and federal partners, as well as our tribal
15 government partners, and our other important stakeholders,
16 including fishing and other users of the ocean.

17 So in its role as the likely CEQA lead agency,
18 we're somewhat parallel to BOEM. So BOEM described their
19 process of leasing. And that's the same thing that State
20 Lands Commission does. We're not a regulatory agency in
21 this context, we are managing lands pursuant to the public
22 trust doctrine. So we'll be looking at these projects from
23 the perspective of a lease going through state waters.

24 And so people say, oh my God, we haven't done
25 this before, what are we going to do? How do we know how

1 to do this? And I would just say, this is new, but it's
2 not new. We have many, many years of experience reviewing
3 and leasing for linear seafloor projects, including for
4 trans-Pacific subsea fiber optic cables, oil and gas
5 pipelines, as well as some other types of linear projects,
6 including along the central coast near the Diablo Canyon
7 Power Plant, a project that involved placing cables and
8 seismometers to investigate faulting in and around the
9 Diablo Canyon area.

10 And the reason that I bring those examples up is
11 because we actually do have really similar experience. And
12 that similar experience can lead us along this path that
13 we're talking about today, again, efficient, coordinated,
14 and consistent process.

15 So in those prior projects, one of the things
16 that we would engage upon that increases that efficiency
17 and coordination is that when we're undertaking our
18 environmental review, we would seek to coordinate with our
19 other state agency partners on a joint review panel or
20 execute a memorandum of understanding. And that allows us
21 to consult and coordinate so that as we develop an
22 Environmental Impact Report, everybody else's needs,
23 jurisdictions, and standards can all be met in one document
24 from the first time.

25 And so you can see that this can really greatly

1 increase efficiency. It allows us to have a common
2 understanding of impact analyses that takes everybody's
3 perspectives into consideration, and also to develop
4 mitigation measures that work for all of the responsible
5 and trustee agencies coming after us.

6 So for example, on this PG&E seismometer project,
7 we coordinated with CDFW in order to make sure that the
8 cable route avoided some sensitive seafloor features and
9 also avoided a marine protected area. So that's one aspect
10 of efficient, coordinated, and consistent state review.

11 Then the next thing that I'll move into is that
12 coordination between the state and the federal government.
13 And this can really be greatly enhanced by undertaking a
14 joint CEQA and NEPA review process. We've got really good
15 preparation for this because we've got these touch points
16 built in already, as you saw on earlier slides with the
17 BOEM site assessment process. And that aligns really
18 nicely with the Coastal Commission's consistency
19 determination that you'll hear Holly talk about. And this
20 really is -- the prep work that was done there really sets
21 us up to coordinate together.

22 The last thing that we want is to have one of the
23 agencies tell a lessee to go out and do a particular set of
24 surveys using a particular protocol, and then three years
25 later the state comes along and says, you know, those

1 aren't our protocols. Why don't you start over and do
2 another three years of surveys using the things that we
3 want? So we're really trying to prevent that, make sure
4 everybody's on the same page from the very beginning, and
5 that's another way we can memorialize milestones and
6 increase efficiency.

7 The last thing that I'll mention, and I know
8 there's going to be a panel talking about this later, so I
9 won't belabor it, but the State Lands Commission definitely
10 understands the benefit of using this tiered approach,
11 starting with a programmatic level document. Because we
12 really believe that there are some impacts and some
13 analyses and some mitigation measures that are going to
14 cross all five lessees and that we can actually get a
15 pretty good understanding of at that first cut level, at
16 that program level. This would allow us to develop
17 analyses and mitigation measures that apply to everyone, so
18 it's not a one lessee gets this mitigation measure, one
19 lessee gets that mitigation measure. So we're bringing the
20 consistency, the accountability, the transparency to that.

21 What that effort does, doing the work up front in
22 that programmatic level document, is that you can knock
23 certain things out, and now it applies to everyone. That
24 relieves some of the burden on the lessees as individual
25 lessees in their tiered document, in their subsequent

1 document, where they can focus down on only those aspects
2 of their project and their lease area that are unique to
3 them, and that we couldn't evaluate in that program level
4 document. And so we see a lot of efficiencies there, and
5 we see a lot of opportunities to memorialize those
6 milestones.

7 And so that's basically how the State Lands
8 Commission views its role as sort of the, you know,
9 potential coordinator in that lead agency's CEQA review
10 role and being able to create those lines between and among
11 state and federal agencies, as well as to really drive home
12 our commitment to our other stakeholders and our commitment
13 to uplifting and amplifying tribal sovereignty and
14 incorporating tribal knowledges and cultures and practices
15 into all of our planning and activities.

16 And so thank you, Eli, and everyone else, and
17 I'll leave it there.

18 MR. HARLAND: Great. Thank you for those
19 remarks, Jen.

20 And Holly, if there was anything that you wanted
21 to add or any perspective there, go for it.

22 MS. WYER: Sure. Thank you, Eli, and thanks,
23 Jen.

24 Good morning, everyone. I'm Holly Wyer. I'm a
25 Senior Environmental Scientist at the California Coastal

1 Commission, and I'm our lead staff on offshore wind. I'm
2 going to just provide a brief overview of our role in
3 offshore wind permitting and some of our thoughts on how we
4 interact with the CEQA process, and some thoughts on, you
5 know, creating efficiencies in the permitting process.

6 So the Coastal Commission has a really unique
7 role in offshore wind permitting. We're the only agency
8 with continuous jurisdiction over offshore wind in federal
9 waters, state waters, and onshore in the coastal zone. We
10 have this continuous jurisdiction due to both California's
11 Coastal Act and the Federal Coastal Zone Management Act.

12 Up until this point, and you saw it on a few of
13 the slides that came through earlier today, all of our work
14 with BOEM has been through the federal consistency process
15 under the Coastal Zone Management Act. However, as we're
16 moving forward and we're considering individual projects at
17 the COP phase, we'll be issuing both coastal development
18 permits, or CDPs, under the State's Coastal Act and
19 consistency certifications under the Coastal Zone
20 Management Act.

21 The way this would play out for us in practice is
22 that we prefer to have applicants provide us with a
23 combined CDP-CC application and bring that combined
24 application to a single hearing. Our commissioners always
25 want to have the opportunity to review the whole of a

1 project rather than splitting it into different pieces.
2 And Jen just mentioned all of the experience that the state
3 has with fiber optic cables. And we've taken this approach
4 with fiber optic cables and it's worked really well. This
5 is also really well aligned with the state CEQA process,
6 which requires review of the whole of the project, so we're
7 really able to use that document as we move forward.

8 And speaking of CEQA and joint review panels, we
9 regularly participate on joint review panels for CEQA
10 review with the State Lands Commission. And these joint
11 review panels are really valuable, as Jen said, for early
12 issue spotting, working together on how to assess impacts
13 and approach mitigation. And they create a vehicle for
14 agencies to develop solutions and mitigation approaches
15 that satisfy all of the regulatory requirements.

16 Ideally for us, a CEQA document would include the
17 vast majority of the environmental analysis we need to do
18 for a CC and CDP review. And working through the CEQA
19 process to cover most of our environmental analysis creates
20 efficiencies when we get to the permitting phase.

21 And I'm going to sound like a broken record to
22 all of our prior speakers, but the key to efficient
23 permitting is really early and consistent coordination.
24 And participating in entities like the JRPs at the
25 beginning of a process really allows us to go faster at the

1 end and schedule our hearings within a few months of CEQA
2 document certification.

3 I also want to briefly touch on a kind of
4 different angle of early and consistent coordination and
5 just mention that in our prior review of BOEM's lease sale
6 under the Coastal Zone Management Act, our Commission
7 concurred with BOEM's consistency determination, and that
8 concurrence was subject to seven conditions. Most of those
9 conditions were really process-based and were focused on
10 having BOEM, the lessees, and the Coastal Commission go
11 through processes that ensure we have the information and
12 mitigation approaches we need to consider specific projects
13 at the COP phase.

14 And I really just want to call out that that
15 focus on process is intended to serve a permitting purpose
16 and get that early and consistent coordination to happen.
17 And that really leads us to efficient permitting down the
18 line.

19 And so, and then finally, I guess I just want to
20 say that as we were preparing for the panel, we were asked
21 to think about opportunities to create additional
22 efficiencies. And one thing I'd like to mention is that
23 there is an option within the Coastal Act for consolidated
24 coastal development permits. And to provide some
25 background on this, in local jurisdictions that have

1 certified local coastal programs, local governments
2 actually issue coastal development permits for onshore
3 development.

4 In the case of a consolidated permit, the
5 applicant, local government, and Coastal Commission would
6 agree that the Coastal Commission should do a consolidated
7 review of the entire project onshore and offshore
8 components under one permit. The standard of review for
9 that permit would be the Coastal Act and the local coastal
10 program would be used as guidance.

11 So to wrap up, we support the staff
12 recommendation of implementing a coordinated permitting and
13 environmental review approach. And we're looking forward
14 to working with the Energy Commission and our partner
15 agencies to further refine what that approach would look
16 like.

17 Thank you.

18 MR. HARLAND: Thank you, Holly. In the interest
19 of time, I won't ask you a couple questions, but some came
20 to mind and I look forward to us being able to, you know,
21 do these meetings online and offline, to talk through some
22 of them. So that was helpful.

23 Jay, and then we'll go to Yi-Hui. And then
24 really want to be able to make sure we can leave some time
25 here for Sam Cohen to make some comments too.

1 MR. STATON: Thanks, Eli. I'll be quick.

2 I'm Jay Staton with the California Department of
3 Fish and Wildlife, Marine Region.

4 The Department is a trustee agency and has
5 responsible agency status under CEQA to oversee the
6 conservation, protection, and management of California's
7 fish, wildlife, native plants, and habitats.

8 Additionally, the Department exercises regulatory
9 authority under the California Endangered Species Act when
10 projects related to activities may result in take of
11 species protected under CESA. So in that case, the
12 Department is responsible for administering incidental take
13 permits, or ITPs, and associated MOUs authorizing the take
14 of species listed under CESA if the take is incidental and
15 otherwise under lawful activities.

16 The Department also administers scientific
17 collecting permits, or SCPs, for any non-listed species
18 that would be taken during the research and monitoring
19 phases of a project. And for portions of that project that
20 fall on land, the Department may need to issue lake and
21 streambed alteration permits, and those would be handled by
22 our colleagues in the inland regions of CDFW.

23 And I guess I'll just echo Holly and Jen and say
24 that the Department is going to be -- plans to be very
25 involved in collaboration with the other agencies with

1 their permit reviews under our trustee responsibility.

2 MR. HARLAND: Alright. Thanks, Jay.

3 Yi-Hui?

4 MS. WANG: Yeah. Thanks, Eli. Hello, everyone.
5 My name is Yi-Hui Wang. I'm the Offshore Wind Program
6 Manager at Ocean Protection Council. And today I'm going
7 to briefly introduce the role of OPC in the field of
8 offshore wind and our efforts to support our partners,
9 state partner agencies.

10 So OPC is a cabinet-level state policy agency.
11 We are not a regulatory agency. And while OPC doesn't have
12 any authority to issue or implement permits, we have been
13 working closely with principals and program staff, with our
14 state partners, to ensure that the state is aligned on
15 vision, messaging, and approach, and that the best
16 available science is informing the identification of
17 appropriate areas for offshore wind development so that we
18 can meet our ambitious clean energy goals while minimizing,
19 negative impacts to marine life, habitat, fisheries,
20 cultural resources, and coastal communities.

21 And over the past few years, OPC has focused on
22 funding critical near-term data and information gaps to
23 support activities, such as the Coastal Commission's
24 consistency determinations and AB 525 implementation. And
25 this year, OPC has approved funding to support the Coastal

1 Commission's 7c Fishing Working Group.

2 And we recently launched a competitive
3 solicitation to develop environmental monitoring guidance.
4 And one of the objectives for the monitoring guidance is to
5 help identify and evaluate the specific data required to
6 meet the state permitting and policy needs.

7 So I will stop here, and thank you, Eli. I will
8 turn it over to you.

9 MR. HARLAND: Great. Thank you for those
10 comments.

11 And we're going to transition to our last
12 speaker. I do encourage, you know, everybody here to stay
13 on because after we hear from Sam Cohen, we'll open up for
14 questions and answers with any of our panelists today.

15 So, panelists, presenters, if you have a question
16 that you'd like to ask about what we just heard, get ready
17 for those.

18 And also to the audience, we'll turn it over to
19 Q&A with the audience, too, after that. So please be
20 thinking about that.

21 We're honored to have Sam Cohen with us today.

22 And before hearing the comments there, I just
23 wanted to quickly elaborate on the comment I made earlier
24 about additional engagement we're doing. The Energy
25 Commission, through our tribal liaison, Katrina Leni-

1 Koenig, we've invited tribal consultation on AB 525. And
2 we've had recent informational and listening sessions with
3 tribes, doing our best to meet the mark there to get the
4 individual input that we know is really important in this
5 space.

6 Also note that we have received comments on the
7 Permitting Roadmap from tribal governments. And there was
8 a suggestion for co-management in this space and, and being
9 able to discuss that in the Permitting Roadmap. And I just
10 wanted to note that we're continuing to research that as we
11 develop the Strategic Plan.

12 So, Sam, if you have your camera on, if you
13 could, please do that and go ahead and make your remarks.
14 Thank you.

15 MR. COHEN: Thank you, Eli. I assume you can see
16 and hear me. I'm Sam Cohen. I'm the Government Affairs
17 and Legal Officer for the Santa Ynez Band of Chumash
18 Indians, who are the only federally recognized Chumash
19 tribe in, well, in the state of California. The aboriginal
20 territory of the Chumash extends from Paso Robles south to
21 Malibu and inland all the way to Bakersfield. They are the
22 original maritime tribe. And through the use of their
23 plank canoe called the tamal, they actually visited and
24 actually fished throughout the entire Channel Islands area.

25 Some of you might know me as the Marine

1 Protection Act guy because I chased the Fish and Game
2 Commission for about ten years to get cultural and
3 subsistence exceptions to about four marine protected areas
4 in the Channel Islands. Now we are in a perfect storm of
5 offshore wind and national marine sanctuaries with the
6 consideration of designation of the Chumash Heritage
7 National Marine Sanctuary, which is kind of problematic
8 because you can't really have offshore wind in a national
9 marine sanctuary.

10 So if you look at the map of the Chumash Heritage
11 National Marine Sanctuary, at least off Morro Bay, you'll
12 see some big holes. And those holes were necessitated
13 because offshore wind conflicts with national marine
14 sanctuaries.

15 We have been working with BOEM diligently on
16 these three leases and I just want to point out eight
17 different areas that this perfect storm of tribal
18 engagement is going to result.

19 First, federal agencies have a government-to-
20 government duty, a trust obligation to federally recognized
21 tribes, which permeates our relationship with BOEM.

22 Second, Section 106 of the National Historic
23 Preservation Act requires any negative environmental
24 effects be mitigated, and we have worked with BOEM on their
25 programmatic agreement to mitigate the 106 effects.

1 Third, BOEM has already done an environmental
2 assessment, alright, to issue the leases.

3 Fourth, each leaseholder will have to do their
4 own Environmental Impact Statement, which is a huge
5 undertaking which will require tribal input.

6 Fifth, there's going to be some form of cable
7 permits. No one really knows what it's going to be. I
8 know there's some precedent. Some people think the Army
9 Corps of Engineers will do some permitting of this. But if
10 you have an Army Corps permit, you're back to Section 106,
11 unfortunately, because that's a federal nexus.

12 Sixth, there are lease requirements, and we're
13 going to have a whole lot of tribal communication plans,
14 community benefit agreements, and training possibly of
15 tribal people.

16 Seventh, California issues. We always have
17 issues with California, so there are CEQA issues and within
18 CEQA there is AB 52 California Native American tribal
19 consultation requirements. And then of course you have the
20 various level of permits from all the agencies who've spoke
21 prior to my -- prior to me.

22 And then finally, eighth, we have power line
23 connection issues. I mean, people are already looking at
24 the Morro Bay old, what do you want to say, power plant to
25 connect there. People are also looking at Diablo Canyon

1 because they have a luscious transformer and so they're
2 looking at that option. So the opportunities for tribal
3 engagement, I say it kind of happy and sad, are limitless,
4 and there's only one of me, unfortunately.

5 So thank you very much.

6 MR. HARLAND: Okay. Thank you, Sam, for those
7 remarks and the eight points. I know that's helpful for us
8 as we go back and review the recording and transcript and
9 begin to prepare our chapter for the Strategic Plan.

10 So, okay, so this is a point where if any of the
11 panelists who just presented or made remarks had any
12 questions for others on any of the presentations, I know
13 that Jennifer Miller, and if we still have Christine Harada
14 on, or maybe it's Jennifer Mallard who's on, but if there
15 were any questions there, I open it up to the panel. And
16 if the panel doesn't have any questions, or we get through
17 those quickly, love to have the audience raise their hand
18 for any Q&A.

19 So any of the panel members, if you want to
20 either raise your hand or if you're brave enough to unmute
21 yourself and ask a question, I open it up.

22 MR. COHEN: Yes, I have a question for the
23 Coastal Commission representative, because the Coastal
24 Commission is not necessarily under CEQA. The Coastal
25 Commission is under the modified environmental rules that

1 the Coastal Commission chooses to apply. And I was just
2 wondering what would be the rules that Coastal Commission
3 would apply to offshore wind?

4 MS. WYER: So you're right in that we do have a
5 certified equivalent program for CEQA. For these large
6 offshore projects, we typically work with the State Lands
7 Commission on their CEQA document. And, you know, if that
8 document satisfies our needs, we decide at that time
9 whether we move forward under our certified regulatory
10 program or we rely on that document.

11 I hope that that's helpful.

12 MR. HARLAND: Okay. Thanks, Sam.

13 Thanks, Holly.

14 Anybody else from the panel?

15 Okay, Hilarie, do I pass it over to you to do Q&A
16 with the audience?

17 MS. ANDERSON: Sure. I can take that over.

18 So for anybody in the attendees on Zoom, we're
19 going to use a raise-hand function if you have any
20 questions for the panelists for this morning's panel. So
21 the raise-hand function in Zoom is an open palm at the
22 bottom of your screen. If you are calling in by a phone
23 and you want to ask a question, press star nine to raise
24 your hand and the star six will allow you to unmute. When
25 you're called upon, we'll open your line. Please make sure

1 to unmute on your end, ask your question, state your name
2 for the record.

3 And if you have any, like, generalized public
4 comments, we do have a public comment period at the end
5 that will be taking generalized comments, but this is a
6 question specifically for the panel.

7 And so I see Amanda.

8 Let me unmute your line, Amanda. Go ahead and
9 state your name and the affiliation and you can ask your
10 question.

11 MS. O'CONNELL: Yo-haw (phonetic). Thank you. I
12 hope you all can hear me.

13 MS. ANDERSON: Yes.

14 MS. O'CONNELL: Okay. Great. Amanda O'Connell.
15 I'm a councilwoman with the Tolowa Dee-ni' Nation. And I
16 just want to thank all the panelists and all the
17 information that you provided today.

18 I did have a question. When Jennifer was
19 speaking, it sounds like the lead agency for the state
20 hasn't been determined yet, but it's likely that State
21 Lands Commission will be the lead. So I just wanted to
22 know, if it hasn't been finalized yet, who finalizes that
23 decision and what is the timeline, you know, for that?

24 And then I had some other questions but I don't
25 know if I should continue or if we're on a short time here.

1 MS. MATTOX: Hi, Amanda. It's really nice to
2 hear that you're on this webinar, and thanks for your
3 question.

4 And I totally get it that it's kind of like, you
5 know, bureaucratic speak, you know, like to say likely
6 instead of for sure. And, you know, that's just there are
7 provisions in CEQA that talk about like how a lead agency
8 is selected. And based on that, you know, it really is in,
9 in many respects, kind of a no-brainer.

10 But, alternatively, if -- there's one little
11 twist that could happen and that would be if the subsea
12 cables that went -- you know, so the facilities are out in
13 federal waters and then the cables have to transit through
14 state waters to their tie-in site. And there are about 80
15 or so legislative grants to local municipalities that have
16 been put in place over time. And what those legislative
17 grants do is that they hand over sort of the day-to-day
18 administration of public trust lands to those local
19 municipalities. And they lease those lands sort of in lieu
20 of the State Lands Commission leasing those lands.

21 Up in the North Coast area where you're located,
22 there are not legislative grants that extend out into the
23 Pacific Ocean to the three-mile boundary. There are
24 several grants, as you're probably familiar with, inside
25 the bay, inside the Humboldt Bay, in and around that area.

1 And then there are also some grants up in Crescent City.

2 But so in that context, the likelihood that a
3 cable would be able to transit completely through granted
4 lands and not touch ungranted state public trust lands is
5 slim to none. So that's kind of why I put that little bit
6 of an uncertainty in there. But for all intents and
7 purposes, I think people are pretty sure that the State
8 Lands Commission would be taking on that lead agency role
9 under CEQA, and we're happy to do it, and we have a lot of
10 experience doing these types of projects.

11 MS. O'CONNELL: Sure. Thank you for that
12 explanation.

13 MS. ANDERSON: And we have one other question.
14 Would it be okay -- oh, we have a couple, so, Councilwoman,
15 would it be okay if we go to the other questions, and if we
16 still have time, we can come back to more questions from
17 you?

18 MS. O'CONNELL: Thank you.

19 MS. ANDERSON: Okay. Great. Thank you.

20 Okay, so we have another question from Adam
21 Stern.

22 Adam, state your name and your affiliation and
23 ask your question.

24 MR. STERN: Thank you. Adam Stern with Offshore
25 Wind California.

1 My question is, I believe in a slide that Eli
2 showed early in this section of the workshop, there were
3 two columns, a set of permitting, that the time estimated
4 to take was two to five years, and then there was a
5 separate column, I think more related to specific project
6 applications. On the left side of your slide, the two to
7 five years is quite a range and could really influence the
8 chances of California reaching its offshore wind planning
9 targets.

10 Can any of the panelists speak to what would be
11 necessary in order to have the permitting in that phase be
12 completed within the shorter time frame rather than the
13 longer timeframe in that range?

14 MR. HARLAND: And, Adam, I'll comment just really
15 quickly. That slide was a zoomed in version of the
16 timeline that was presented in the Roadmap Report. And my
17 understanding is we started with the timeframes that BOEM's
18 published for what something might take to be done.

19 And I'll let others, if they want to comment on
20 the time range and the types of things that would have to
21 be done to be closer to the two than the five years.

22 MS. MILLER: So I can start, since it's based on
23 the BOEM timelines that, that were developed here at BOEM.
24 And, you know, one of the big drivers, I think the two- to
25 five-year timeline that you're referring is for site

1 assessment for those activities to occur. And there are
2 quite a few things that go into site assessment activities
3 and the speed at which they're conducted.

4 And I would say the first one that really governs
5 that is the priorities of the lessee. They have a lot of
6 control to exercise how they want to design these
7 activities. And sometimes lessees want to move very
8 quickly. And sometimes there are reasons why they don't
9 want to move as fast.

10 And so that is -- I would say one of the largest
11 governing factors is how fast does the lessee want to move?
12 How quickly can they mobilize? And what is the quality of
13 the reports and the information that's provided to BOEM
14 that is needed before they're able to conduct those
15 activities? So what is the quality of their survey plan
16 look like? What does the quality of their communications
17 plans look like, and how responsive they are to comments
18 from BOEM in order to satisfy our comments and move through
19 the process? And that's really the biggest factor.

20 I will say that on the East Coast experience,
21 some of the projects languished a little bit in this phase.
22 And I think it was directly related to how developable the
23 sites were. So once the power purchase agreements started
24 becoming a reality and the lessees had a buyer for their
25 power and their projects were more realistic, they could

1 get financing, these survey activities are very expensive.

2 And so in order to make those investments, the
3 lessees like to have some idea of the certainty of their
4 project. There's a great deal of risk that they take on.
5 And so that is some of the things that really govern the
6 speed at which the lessees are going out and collecting
7 that information in order to submit the Construction and
8 Operations Plan.

9 Thank you.

10 MR. STERN: Thank you. That's very helpful.

11 MS. MATTOX: And, Eli, if I can just add on to
12 that? This is Jennifer, the other in a long string of
13 Jennifers.

14 You know, Adam, I would just add to that, you
15 know, I've been doing CEQA for probably almost 30 years.
16 And so I would say one of the really important things that
17 the lessees can keep in mind is the concept of go slow to
18 go fast. Even though it says two to five years, and even
19 though Jennifer Miller just talked about sometimes they
20 just kind of want to be like, let me get in, let me do my
21 surveys, let me be super quick, what you don't want to have
22 then is that as the state agencies look to do their CEQA
23 analyses, everything comes off the platform of baseline.
24 We have to know what we're dealing with before we can
25 evaluate the magnitude of an impact as compared to that

1 baseline.

2 So the purpose of sort of going slow to go fast
3 is that you really are able to gather all of the
4 information that's needed so that you have that solid
5 baseline, that solid environmental setting for each thing
6 that you need to look at. And then your CEQA process, in
7 doing your evaluations of impact magnitude, can go a lot
8 faster.

9 So I would just maybe suggest, you know, they are
10 two columns but they're sort of blended, because if we
11 don't get all of the baseline information, the survey
12 information, and again, going back to that, let's make sure
13 we all agree on the survey protocol, they are expensive and
14 time consuming, the last thing we want is to think that
15 we're kicking off CEQA, we're into our analysis, we're all
16 working really hard, and then we find a data gap that we
17 neglected to fill, and then that can slow down the CEQA
18 process on the back end.

19 So does it need to be five years? Probably not.
20 But that's just a little twist I would put on what Jennifer
21 Miller said.

22 MR. STERN: Thank you, Jen.

23 MS. ANDERSON: Okay. Thank you.

24 MS. MILLER: I do maybe just want to add that
25 when, you know, I was talking about the part of the process

1 that would be before the CEQA and the NEPA starts, I was
2 talking mostly about just that data collection period of
3 time. And then after, you know, in the BOEM timeline, that
4 CEQA and NEPA period, that clock starts after you have all
5 of the data and information collected.

6 And so when I was discussing sort of the
7 timelines and what governs that and why it's really the,
8 from our perspective in the site assessment phase, you
9 know, the speed at which you can get through that phase, it
10 seems to be very dependent on the developer. Because we do
11 not adjust the level of information that's required, as Jen
12 Mattox mentioned, that is consistent. It's just how fast
13 you get to that threshold of information can vary depending
14 on the priorities.

15 For example, lessees can go out and they can
16 collect reconnaissance level information. They can do a
17 very staged approach where you start broad, and then you
18 narrow it down. We've seen that approach on the East
19 Coast. We've also seen developers go out and collect very
20 detailed and very resolute information over the entire
21 lease area so that they have all of the information at the
22 level needed in one shot. And that type of difference
23 we've seen is based primarily on the priorities of the
24 lessee and, you know, how they want to move through the
25 process.

1 MR. HARLAND: Well, thanks for those responses.

2 Hey, Hilarie, I think we have two more hands
3 raised. We're a little behind where we thought we'd be in
4 timing. I think it's okay. We can budget it in and still
5 end before one o'clock. But we have two more hands raised,
6 so if we can keep our answers as concise as possible on
7 these, it will allow us to take a quick break and get on to
8 our next panel.

9 MS. ANDERSON: Great. So we will move on to
10 Michelle.

11 Michelle, you should be able to unmute on your
12 end. Just state your name, any affiliation, ask your
13 question.

14 MS. PASINI: Hi, thank you. Can you hear me
15 okay?

16 MS. ANDERSON: Yes, I can.

17 MS. PASINI: Okay. This is Michelle Pasini with
18 Beacon West Consulting, and my question is really for
19 Christine, but maybe this panel can address it if
20 Christine's no longer on the call here.

21 But how does that FAST-41 Permitting Council
22 process work with the state agency regulators in CEQA?
23 And, you know, what is the reaction of the panelists as far
24 as the federal permitting process timelines that she
25 outlined, and are there any examples of this having been

1 implemented in California?

2 MS. MALLARD: So, hello. Christine has dropped
3 off. This is Jennifer Mallard. I'm the Director of the
4 Infrastructure Project Management Team for the Permitting
5 Council Office of the Executive Director. And so I'll take
6 that first part of the question because I think the second
7 one is about reactions from the state representatives here.

8 So in engagement with the states, the Federal
9 Permitting Improvement Steering Council has the authority,
10 if you will, through the statute for the states to opt in
11 to FAST-41 coverage. So if they would like to have the
12 state review and authorizations provided on the public-
13 facing dashboard for tracking purposes, transparency, if
14 you will, and accountability, then that is completed
15 through a memorandum of agreement. And the posting of
16 those environmental reviews along with the timetable, the
17 Gantt chart that Christine shared earlier in the
18 presentation, would be publicly available for tracking.

19 So there is an option for the states to, if you
20 will, opt in to use FAST-41.

21 Does that answer your question?

22 MS. PASINI: Yeah, I guess so, but would they?
23 Would the California agencies do that? I guess, in my
24 experience, I would be surprised to see that.

25 MS. MALLARD: Yeah, I would offer from a FAST-41

1 current perspective that we do have -- you know, the
2 example I would give you, currently, where we've had states
3 opt in has been with some of our sediment diversion
4 projects in the state of Louisiana.

5 So I'll defer to the California representatives
6 on the call if they're interested in pursuing FAST-41.

7 Thank you.

8 MR. HARLAND: Okay. So I think we have one more
9 question.

10 I'll just say, Michelle, for the purposes of the
11 workshop today is for the CEC to develop a chapter within a
12 Strategic Plan that covers permitting and builds on the
13 roadmap we put together. So all of the information that
14 we're hearing today, and I think the questions, the
15 answers, as well as we get to public comments and written
16 comments, we'll be comparing notes and working with our
17 agency partners on sort of how we present what we're
18 learning today within a chapter in that roadmap.

19 MS. ANDERSON: Okay, we will move on to our last
20 hand, which is Leslie.

21 Leslie, your line is open. Please state your
22 name, any affiliation, and ask your question.

23 MS. PURCELL: Thank you. I'm Leslie Purcell.
24 I'm actually just speaking as an individual at this point,
25 although I am a Sierra Club California member.

1 I listened to part of a hearing, a public hearing
2 on the East Coast about, I believe, it was offshore wind in
3 New Jersey area. And I guess this is mostly for BOEM. I
4 heard a lot of discussion and unhappiness from a lot of
5 people about feeling they weren't consulted, clamming,
6 fishing folks.

7 And the other main issue was the marine mammals,
8 and the fact that apparently there have been many right
9 whales and other marine mammals that have been found dead
10 along the coast, and it's unusual mortality. I believe
11 that BOEM or some federal, NOAA perhaps, agency had done
12 some assessment and didn't connect this with any of the
13 offshore wind projects, the testing going on, or I don't
14 know what construction level they're now in.

15 But the fact that there are these issues that
16 people are not feeling are well addressed on the East Coast
17 brings to mind the questions about the California permits
18 that will be in the offing, and I know it's farther
19 offshore and it's different, a different kind of offshore
20 wind with the East Coast to the West Coast, but I just
21 wanted to raise these concerns because I heard a lot of
22 people talking about these issues.

23 Thank you.

24 MS. MILLER: Yeah, thank you so much for your
25 question. I think I know the hearing that you are

1 referring to. And, you know, I think I'll start off by
2 saying these are large energy projects, and large energy
3 projects are always controversial. I don't know of very
4 many that have unanimous support from every stakeholder,
5 every tribal nation, and every constituent. And so I will
6 express that there are going to be people that are going to
7 be dissatisfied with the decisions that are made at BOEM
8 with respect to offshore wind.

9 These are really complicated issues. What I can
10 say is that, you know, there's an understanding that we're
11 at a point with the climate crisis where there are --
12 something might need to be done. And there are decisions
13 being made by the administration to try and prioritize
14 renewable energy projects.

15 And when it comes specifically to your concerns
16 about marine mammals, BOEM has participated and has been
17 working with NOAA to try and understand, you know, what is
18 happening in the environment and causing, you know, these
19 strandings and the deaths for marine mammals on the East
20 Coast. And all of the research that has been done by the
21 experts, who, you know, this is their field of expertise,
22 they are subject matter experts, there has been no link
23 shown between the activities related to offshore wind and
24 these strandings due to marine mammals.

25 I think there have been a number of blunt-force

1 traumas related to some of those strandings. And the
2 protections and the mitigation requirements around offshore
3 wind activities are really second to none. They're held to
4 a standard that many industries are not held, specifically
5 when it comes to observations and protections and avoidance
6 of harassment of marine mammals.

7 So it is something that we take very, very
8 seriously, especially because the entire industry is a
9 response to potential -- you know, to the climate crisis.
10 And so I can say we will never understand the entire
11 ecosystem in a 100 percent way, especially when the
12 environment is changing as we speak.

13 What we can do is we can take as much research as
14 we have at hand. We can set up mitigation measures to, you
15 know, observe carefully how we move through the future to
16 try and do the best that we can to continue to power our
17 nation while being very respectful of the needs of our
18 climate and all of us who live on this fragile planet.

19 Thank you.

20 MR. HARLAND: Thank you for providing that
21 answer.

22 Hilarie, I don't see hands up anymore for Q&A,
23 and I think we've got to the place where this panel is
24 concluding, and we're going to move into a quick break
25 before we go to the second one.

1 I did want to say thank you to everybody who
2 presented and participated today.

3 Jennifer Mallard, please say thank you to
4 Director Harada.

5 And I think at this point, we'll break for, I
6 guess, five minutes is probably what we have in the budget.

7 So, Hilarie, do you have a way to let people know
8 what time we're coming back and to show that?

9 MS. ANDERSON: Yeah. Jack will change the slide
10 to say the time. We'll put that on there in just a moment.

11 MR. HARLAND: Okay, and then we'll come back for
12 our second panel of the day after that.

13 MS. ANDERSON: Yes.

14 MR. HARLAND: Got it. Thank you.

15 (Off the record at 11:33 a.m.)

16 (On the record at 11:38 a.m.)

17 MR. HARLAND: Okay, Hilarie, thank you so much.

18 And, Jack, thanks so much for keeping us on time
19 here.

20 If you'd go to the next slide, I'd appreciate it.

21 Okay, so welcome back from our quick break,
22 everybody. This is going to be the kickoff of our second
23 panel of the day. It's our last panel as well. We've
24 invited experts from different sectors to help us unpack
25 some of the approaches that were teed up in the AB 525

1 roadmap.

2 Our goal with this panel is to explore these
3 approaches, as well as some of the examples that were
4 highlighted in the roadmap, and think about them in the
5 context of those examples in the context of offshore wind,
6 and also how they fit into the Strategic Plan.

7 Next slide, please.

8 So real quickly, before I invite our presenters
9 up, I just wanted to bring a slide back up from earlier
10 that Kristy had presented. The Permit Roadmap included six
11 different approaches, some of them with examples for
12 permitting offshore wind. In the report, CEC staff
13 recommends implementing one or more of what are called the
14 coordinated permitting and environmental review approaches
15 as the preferred approach. Really, I think some of the
16 comments earlier from the first panel and Holly, I think
17 Holly Wyer touched on what some of these were, and the
18 words coordination and collaboration have come up a lot
19 just this morning, as well as I heard a lot in our workshop
20 that we had yesterday.

21 So I just wanted to highlight that the
22 presentations that we're going to hear following are -- in
23 this panel are really to help us unpack some of these
24 places here.

25 So the first person that we have up for remarks

1 is going to be Scott Flint from the California Energy
2 Commission.

3 If you could go to the next slide?

4 And, Scott, if you could turn your video on and
5 share some comments and some of your experience with the
6 Renewable Energy Action Team, that would be great. Thank
7 you.

8 MR. FLINT: Hi. Something weird is happening
9 with my video, but you can hear me okay; right?

10 MR. HARLAND: Yeah, Scott, we can hear you. We
11 can hear you.

12 MR. FLINT: Everything was working earlier. It
13 looks like my video camera doesn't want to work right now,
14 so I'm just going to jump in. I know we're short on time.
15 Thank you.

16 Thank you, Eli.

17 The title of this panel is Unpacking Approaches,
18 and maybe that's an unfortunate name because there's a lot
19 to unpack around this and not a lot of time left in our
20 workshop today. So I'm going to go back to a couple things
21 that were mentioned earlier today. And then I'm going to
22 walk through the Renewable Energy Action Team process.
23 It's highlighted as an option and example in the roadmap.

24 And there are similarities and some differences
25 to the position that we find ourself in now on trying to

1 prioritize the permitting of renewable energy and related
2 infrastructure, both in the nation and in California. So
3 I'm going to, folks and listen for things that are similar
4 and I'll try to wrap around and call those out at the end.
5 Then I'm going to talk a little bit about what made it work
6 and what might be improvements to that process.

7 So the Renewable Energy Action Team was borne out
8 of work that started in 2008 in an executive order from
9 then Governor Schwarzenegger. And at that time the driver
10 for California was an RPS, renewable portfolio standard,
11 goal of 20 percent by 2010 and 33 percent by 2020.

12 And when procurement went out, orders went out in
13 2007 and 2008 to move us, advance us more towards these
14 goals, there was a rush of projects in the California
15 desert. The technology of focus at that time was solar,
16 both solar thermal, which the Energy Commission has a
17 permitting authority over and solar PV, which we did not
18 have a direct permitting responsibility for.

19 At the same time, there were federal executive
20 orders from the White House also maximizing the deployment
21 to help with the nation's energy goals nationwide by
22 deploying renewable energy on federal lands. California
23 has a lot of federal land. It occurs in the desert where
24 there's a lot of good solar resource. And so we were
25 immediately attached to the federal government, again, with

1 related and overlapping authorities for permitting these
2 projects in California.

3 So to implement the executive order, we initiated
4 and signed Process Coordination MOUs with both at the --
5 both at the California, State of California-Department of
6 Interior level to start this work. And we were working
7 together as a group of state agencies then from a state
8 agency perspective that also needed to coordinate their
9 planning processes to permit projects in the desert.

10 Different environment, similar situation.

11 So we just started this process under that MOU
12 and then along came ARRA. And ARRA was the economic
13 stimulus package that came at the end of the recession that
14 was in 2007 and 2008. So we have that other driver. The
15 ARRA was a set of tax cuts, loan guarantees, and government
16 spending. And part of that was targeted at infrastructure
17 and renewable energy.

18 So that should sound familiar because we're kind
19 of in the same situation now. We have a different set of
20 even more aggressive goals for energy-related and climate-
21 related activities, both at the federal and state level
22 that are intertwined, and we're working together to
23 implement those.

24 We are still working with MOU, under MOU on that
25 at the Department of Interior level and it's now focused

1 with BOEM. And we have both the investment -- the
2 Bipartisan Infrastructure Law and the Inflation Reduction
3 Act that are providing stimulus funding for infrastructure
4 that the state wants to take advantage of. So we have a
5 similar situation there.

6 We started planning in earnest in the desert and
7 along came ARRA and the focus quickly switched to projects
8 again. And so the team that we had assembled of state
9 agencies and federal government agencies to work together
10 also had the same responsibility for projects. So we took
11 on that responsibility for planning -- for permitting
12 projects on an accelerated timeline at the same time that
13 we were doing planning.

14 And that's kind of the situation we find
15 ourselves in now with AB 525 working out one end of BOEM's
16 process to identify additional areas to meet future goals,
17 and at the same time, we're working at the other end of
18 BOEM's process to implement site assessment for projects
19 that will be developed, looking to be developed in the
20 recently approved leases in California.

21 So I didn't put any slides together, but I'm
22 going to ask Christine from the Federal Permitting
23 Improvement Steering Council just to give me her slides
24 because essentially the REAT process is the FAST-41 process
25 now, the difference -- with some minor differences. And

1 one of the differences is it's codified in federal law now.
2 But we basically followed the same process and set up the
3 Renewable Energy Action Team in California to accomplish
4 the same things.

5 So that, for the permitting the projects under
6 ARRA to take advantage of the stimulus funds on a federal
7 stimulus fund timeline, we assembled this. It worked as a
8 coordinated permitting approach. And as I already said, it
9 had many features that are now codified in FAST-41. It was
10 a single point of contact, not only for the agencies within
11 California that shared permitting responsibilities for the
12 projects, but the federal government entities that also had
13 overlapping authority and complementary authorities for the
14 projects in California.

15 And also, as a single point of contact in several
16 other ways, one, with the developers to provide a conduit
17 of information. So one is making sure they were clear on
18 what the state processes were and how the federal and state
19 processes were coordinated, and what their responsibilities
20 were to execute under those processes. So it was a flow of
21 information back and forth.

22 One feature we had to support that, was we had
23 developed the Renewable Energy Action Team together,
24 developed a best practices manual for siting facilities in
25 the desert. And that included information on

1 considerations for design and considerations for
2 environmental --- analyzing environmental effects, the
3 types of those effects, and then even survey protocols from
4 the various agencies so folks could get a head start on, A,
5 understanding and doing some of the work for their projects
6 with the idea of bringing that information in hand when
7 they first approach the agencies and they would be that
8 much farther along in an information gathering process.
9 It also offered pre-application meetings with all the
10 agencies together to talk through those processes and
11 information needs.

12 We developed integrated project schedules. Part
13 of the idea of those overlapping timeframes that you see on
14 those charts that Adam talked about earlier is to
15 illustrate that the federal process is driving things. It
16 is BOEM's leasing process and BOEM's responsibility and
17 it's in federal jurisdiction in federal waters. And the
18 state, we're looking for a way for the state to best do its
19 process to work within those timelines with BOEM and with
20 each other so things work and so processes go along in
21 parallel, not in serial. So that's one key way that we can
22 integrate things and move faster through the permitting
23 process.

24 So project schedules and milestones, they weren't
25 tracked in a public -- on a public dashboard like they are

1 through FAST-41, but they were developed similarly. And
2 again, the same. What Christine was showing on her slides
3 this morning was a lot of the same things that we looked at
4 and we got the same sort of criticism that she identified
5 that it was short-cutting processes, taking shortcuts, of
6 waiving certain things and, actually, it's the opposite.
7 When you put together a process like this, it actually
8 provides more touch points in the process for people to
9 become involved and to comment on the projects.

10 And that is a unique feature of the Energy
11 Commission's processes, all their public processes is to
12 have more than just the touch points in CEQA, NEPA review
13 available to folks to input into the process. So that's
14 something that we took advantage of in this process. So
15 actually the opposite happens.

16 Also, those touch points are also enhanced from
17 the public and the tribal nations, and the affected
18 stakeholders and local governments, to participate when we
19 do planning at the same time that we do the project
20 permitting because -- and using the same team from the
21 agencies as much as possible to do that so that we're
22 learning or taking lessons learned immediately from what
23 we're doing with projects from the standpoint of
24 permitting, information collection, understanding the
25 impacts, and developing mitigation strategies and specific

1 mitigations. And we're implementing that and using it over
2 on the planning side to one, help us plan better and, B,
3 set up the implementation for that plan.

4 So people are commenting on those things in the
5 planning process, which is, again, we can set up our own
6 sort of public process for that and touch points. That's
7 not constrained by any timeline except our own. So that's
8 another advantage that came out of setting up this process.

9 And then the third thing, the REAT was convened
10 for problem solving and that could be done in two ways. If
11 there were disagreements or problems, resource problems
12 between agencies, we would get together and figure out how
13 to solve those problems. We would trade staff back and
14 forth. We would do work for each other, if necessary, to
15 keep things on track. And then, of course, if we didn't,
16 things happen and we can always go back and rework
17 schedules with the project proponent. And that worked both
18 ways. We sometimes project proponents need to do that and
19 sometimes we need to do that.

20 The second type of problem solving that occurred
21 was on specific projects. And we, in certain forums, we
22 had ways to bring and convene with project developers and
23 the agencies to work through project-specific problems as
24 we go forward in real time so they could get the answers,
25 so all the agency representatives could hear at one time

1 the issues and the questions and we could come up with one-
2 voice answers back to the developers as best as possible to
3 keep those projects on track.

4 So did this work? Yes. This process was very
5 successful in California. We met our 33 percent RPS goals
6 early because of the projects that we were able to permit
7 under this accelerated timeline. We permitted at least
8 8,000 megawatts of solar in the desert in a very short
9 timeframe. And we captured the majority of ARRA funding
10 that was available through loan guarantees for these
11 projects in California. So it was very successful from
12 that standpoint.

13 The way it was set up to work here, and the
14 governor's office led the effort, the project tracking was
15 done by CEC, and convening. We had a dual role of -- on
16 some projects we did have permit authority and those things
17 went along on their normal course. We had the coordination
18 effort by a group of folks at CEC, and we also led the
19 planning with the Department of Fish and Wildlife at the
20 same time, and the teams crossed over for the most part.

21 And then I'll just touch on a couple more things
22 that really made it successful.

23 The governor's office led. There was executive
24 sponsorship at each of the California agencies. But there
25 was also leadership at every level of the organization in

1 every state agency. And decision authority and the level
2 of decisions that could be made and commitments that could
3 be made at each level were clear. And so that helped
4 things move along more quickly.

5 We did have a series of MOUs to implement between
6 the agencies. When we got to the project level, we had a
7 MOU with BLM to implement. We also had, in the planning
8 space, a planning agreement to plan together in certain
9 ways with certain responsibilities and that even included
10 local governments. And again, we have a situation here
11 where we can consider how that might be helpful since the
12 permitting crosses across federal, state, and local
13 governments. So I think we could take some lessons learned
14 and some of the examples from those agreements and work
15 through that.

16 And I think just a couple things that would make
17 this more sustainable and work a little better.

18 One, this was a short-term effort driven by
19 timelines to capture federal stimulus funding. And after
20 that a little bit of interest was lost in this sort of
21 thing. So to sustain this type of work for permitting
22 these long lead time projects in the environment that's
23 coming up, we need to add a couple other things to the mix.
24 We need to consider adequate staffing and funding that's
25 not temporary. And so that needs to be identified and the

1 agencies need to be adequately staffed and that needs to be
2 sustained to keep up this work -- coordinated work at this
3 level.

4 And lastly, it really -- it's more about the
5 people who are running the process and not the process. So
6 you need your best. You need to put your best people and
7 your best effort forward. You need to -- you need them to
8 be leaders at every level of the organization. And you
9 need to make their authority and decision responsibility
10 clear under the processes that you set up.

11 Oh, thank you.

12 Just one thing to add. We did make extensive use
13 of -- what was I going to say? I was going to say, we did
14 make extensive use of joint NEPA-CEQA documents. Again,
15 that's part of that sequencing and processing of doing
16 things in parallel instead of serial, and you're going to
17 hear more about that from Susan Lee in just a couple
18 minutes, but that was an essential part of having this work
19 to be successful.

20 So thank you, Eli.

21 MR. HARLAND: Yeah. Hey, thank you, Scott, for
22 sharing your perspectives and sort of the history there
23 with the Renewable Energy Action Team. And you're right,
24 in a bit, we're going to hear from Susan Lee who's going to
25 talk about those things, specifically in some of the

1 experiences.

2 But before we get there, we're going to have a
3 presentation from the USEPA Region 9. And we're going to
4 invite Luisa and Sahrye, sorry, to turn on cameras. And
5 we'll be able to advance through your slides.

6 Thanks for holding on with us, too, Luisa. I
7 know we're a little later than we had anticipated for your
8 presentation. But we're excited to have this today because
9 the entity you're going to be describing is something that
10 has been brought up by some of our partners who have
11 experienced this. So we're looking forward to hearing more
12 about your experiences there.

13 And when you need your slides advanced, just say
14 next slide, so I'll turn it over to you. Thank you.

15 MS. VALIELA: Thanks, Eli.

16 Yes, I'm Luisa Valiela, and I'm joined by my
17 colleague, Sahrye Cohen. So we're going to share really a
18 total of ten slides. We'll try to go through them as
19 quickly as possible and hit some high points based on a
20 program that we have both been involved with since the
21 beginning, the Bay Restoration Regulatory Integration Team,
22 for short, as was mentioned in many presentations prior.
23 We love our acronyms. So for short, we call it BRRIT.

24 And I got to say, I have really been heartened by
25 listening to all the prior presentations. There are so

1 many things that resonate that are threads that I will be
2 repeating. I feel like we're like a microsite of
3 regulatory coordination compared to a lot of the other
4 programs that have been described. So I feel like we're
5 fitting right in. And we'll just be giving you kind of a
6 smaller example focused on San Francisco Bay, where we've
7 done this regulatory coordination.

8 So yeah, maybe to the first slide, please?

9 So our BRRIT basics, we wanted to stand up what
10 became the Bay Restoration Regulatory Integration Team
11 really since 1999, when based on the restoration community
12 of the San Francisco Bay, the scientific community, all of
13 our stakeholders, we established a 100,000-acre goal for
14 recovering tidal wetlands in the San Francisco Bay, kind of
15 a half measure to the acreage that used to exist. So that
16 was our playing field of having this challenge to put tidal
17 wetlands back into our shorelines in San Francisco Bay.

18 To do that, very familiar to all of you, again,
19 it takes kind of a complex list of jurisdictions and
20 agencies at the federal and state level to get those
21 projects planned and permitted and in the ground. And in
22 order to do that, we started, you know, to work amongst our
23 agencies to identify, you know, what are the stumbling
24 blocks? What are the roadblocks that these projects are
25 not happening kind of as quickly or as efficiently as we

1 would want them?

2 Because since 1999, we've layered on the pressure
3 of climate change and sea level rise. And in order to have
4 the benefits, the ecosystem benefits of tidal wetlands
5 along our shorelines, those marshes need to persist. And
6 the sooner they're in the ground, the more likely they are
7 to be able to keep up with sea level rise as it
8 accelerates. So there's this added pressure of getting it
9 done more quickly. And the permitting process was
10 definitely identified as a problem area, as a kind of a
11 hiccup in getting these projects in the ground more
12 quickly.

13 So with the leadership of Amy Hutzal at the
14 California Coastal Conservancy, a fundraising effort
15 basically started. So what would it take -- and has been
16 mentioned prior, the previous speaker also -- what would it
17 take to get our agencies, these six, well, seven federal
18 and state agencies to be fully staffed in order to get a
19 more permitting and consistent permitting pipeline built?
20 So that was our purpose in order to do that. And the seven
21 agency logos are at the bottom of the screen.

22 If you could go to the next slide?

23 So we started to build this fundraising pipeline,
24 which totaled, essentially, to fund agency staff for a
25 five-year period, \$6 million, which probably on the scale

1 of the offshore wind sector is peanuts. But for the
2 restoration community, this was a lift to find folks that
3 could contribute to this pool of funding that then would
4 fund agency staff at each of these agencies dedicated to
5 restoration projects.

6 We are kind of even actually tipped past our
7 halfway point of having generated the funding and started
8 the agreements with each of the agencies to fund their
9 staff. And each of these agreements will end in 2024. And
10 our follow-up fundraising effort has actually just begun to
11 ensure that we have this continuum of staff that have been
12 identified and have been working with the BRRIT project
13 list.

14 The list of funders are in this slide. I won't
15 name them. But also to mention that as part of the
16 commitment of each of these seven federal and state
17 agencies, while the funding goes to funding the permitting
18 staff at each agency, there's also a commitment to identify
19 a higher level policy or manager at each agency. Much like
20 the previous speaker was saying, it's really important that
21 each agency really buy-in in terms of leadership into this
22 concept. And so there has created this nexus of handling
23 the project workload at the agency level with permit
24 writers, but also an ability to elevate issues that come up
25 or create efficiencies by having a forum at the policy

1 level or manager level to hash through other identified
2 issues that do exist in getting our very important
3 restoration projects permitted.

4 Next slide.

5 This is our timeline, just to kind of give you a
6 sense of even though we stood up BRRIT in 2019, it did take
7 a couple of years prior to generate the goodwill and the
8 funding and the funding agreements to be put in place, so
9 starting in 2017, actually started to fund BRRIT in 2019,
10 and have been ongoing increasing the permit workload,
11 essentially, that the BRRIT team handles since then. And
12 again, we have that 2024 target in mind to ensure that we
13 have funding to continue the BRRIT.

14 Next slide.

15 We just wanted to give a little bit more context.
16 Again, we're working in the tidal wetlands restoration
17 realm, not the offshore wind realm. We do have, again,
18 this complexity of agencies that are involved. I like to
19 say, you know, no statutes or regulations were harmed in
20 the making of BRRIT. Each agency still initiates the
21 necessary conversations and permitting processes in terms
22 of permitting the project.

23 But the benefit, the secret sauce of BRRIT is
24 really the dedicated staff time and the ability to engage
25 early in project planning so that the agencies are fully

1 prepared by the time the application comes in to ensure
2 that those timeframes are met with an application, that
3 that's kind of a project that's fully formed and all
4 questions related to the project have been answered in a
5 pre-application phase.

6 Next slide.

7 This is to give you a sense of what BRRIT
8 handles. They have, you know, on their books, they're
9 handling about 23 projects, which has grown over the years.
10 That's kind of where we're at. That's kind of maxed out
11 for one agency staff for each agency. But there has been
12 projects permitted. This is always changing by the
13 numbers. The BRRIT team actually has a very robust behind-
14 the-scenes kind of tracking. It shows how many site visits
15 they're going to, how many meetings they're having. All
16 the comment letters are coordinated and then shared with
17 the project applicant.

18 So all of that feedback is documented in order to
19 create transparency and keep track of how we're doing. And
20 we also ask for feedback with all of our project proponents
21 on how we are doing with the intent that this was a pilot
22 project. We knew that we would have lessons learned and we
23 want to continually improve.

24 I'm going to turn it over to Sahrye now to go
25 over some of our lessons learned slides.

1 MS. COHEN: Next slide, please.

2 Alright, so as Luisa mentioned, we're at least
3 three, almost four years into the process of actually
4 looking at projects through the BRRIT. So we definitely
5 have some challenges that we identified and some lessons
6 learned. And I think similarly to some of the preceding
7 speakers, we did have some perceptions and expectations of
8 what the group would be able to do and what the process
9 would look like.

10 In our case, people want this to go faster. They
11 want to get restoration in the ground. And, you know, we
12 really -- this was kind of an organic from stakeholders and
13 the regulatory agencies themselves instead of a top-down
14 created by the legislature or the executive branch. So
15 it's very much a grassroots situation and so there were
16 limitations to what the group could do.

17 But, you know, we basically had to do a lot of
18 outreach to the restoration community to explain that this
19 was expedited review. We had open discussions on what the
20 constraints in the regulations and policies were and what
21 flexibilities we could use to address those in this group.
22 And then, of course, encouraging feedback to improve the
23 coordination, so at every level, both at the management and
24 policy committee level and also at our permit writers
25 level.

1 And then a big challenge that we have been facing
2 in the restoration world is that our statutes and
3 regulations are sometimes quite old. The Clean Water Act
4 is 50 years old. And they don't necessarily reflect our
5 current needs of sea level rise. So for example, the
6 California Fully Protected Species is a statute in the
7 California Code that often, you know, has some conflict
8 with restoration projects.

9 So one of the ways that we addressed these issues
10 and really to encourage the flexibility of our permit
11 writers is we developed an elevation process where our, you
12 know, senior staff who are writing these permits can
13 elevate issues to the Policy and Management Committee,
14 which are their managers from each of the agencies, and we
15 have a process that they elevate within their agency and
16 then between agencies if the overlapping jurisdictions
17 conflict.

18 And then we also elevate things that are policy
19 issues. So if we see things that reoccur on multiple
20 projects, if we've identified something that can't be fixed
21 at an individual project level, we elevate those for the
22 Management Committee to work on.

23 And then even further, we elevate things that
24 really need to be fixed at an agency-policy level or things
25 that we cannot fix within the agencies and are really

1 legislative fixes.

2 And so for example, one of the things that we
3 have been able to do with the California Fully Protected
4 Species is that's a real limitation on restoration projects
5 where, you know, species take can only occur for scientific
6 or for the kind of full protection and support of the
7 species. So the Restoration Management Permit was really
8 developed as a way for voluntary habitat restorations that
9 are benefiting the future of that species to be able to
10 proceed.

11 So that's just an example of how we've been able
12 to work through some of these limitations that might have
13 been because of our statutes and regulations.

14 Next slide, please.

15 And we were also able to identify post-
16 construction monitoring as a limitation in the restoration
17 process. So this is perceived as a burden by project
18 proponents because it's often very expensive. And, you
19 know, the permitting process, getting the restoration
20 actually in the ground, actually moving dirt is also quite
21 expensive. And for voluntary restoration projects, even
22 multi-benefit projects, there are some critical things that
23 need to be monitored after that project goes in the ground.
24 So this is where the early and often comes in. I know
25 you've heard this before, but our robust pre-application

1 process really brings up these monitoring needs early with
2 applicants to avoid surprises.

3 And then we also work collaboratively between the
4 agencies to kind of align the monitoring requirements. So
5 we have a Wetland Regional Monitoring Program that's been
6 worked on from the San Francisco Estuary Partnership. So
7 we're kind of piloting some things, like the WRMP, the
8 regional monitoring. We've been able to pilot some tools,
9 like a type conversion tool for wetlands, through the BRRIT
10 to be able to try to match up and have some efficiencies
11 where we can align our mandates from different agencies.

12 And then another challenge has really been
13 improving coordination with other agencies, so those are
14 other state and tribal agencies. We added the CDFW Marine
15 Region to our Policy Management Committee once we started
16 incorporating projects with basically artificial reefs for
17 living shorelines. We've started talking to the SHPO and
18 tribal governments. They're not necessarily officially on
19 the group but we incorporate communication with those
20 groups early when we know that there will be intersections.

21 And then there's also the need for coordination
22 with other agencies that intersect with projects, like
23 flood control districts and utilities that might have
24 easements. And so those were not really identified as part
25 of the group that needed to be the core of the BRRIT, but

1 we found that those are often, I would say sometimes,
2 potentially roadblocks to getting an efficient permitting
3 process.

4 And then finally, we are working with some
5 programmatic efforts throughout the states. So the Cutting
6 the Green Tape, statewide orders on restoration projects
7 from the Water Board, or the federal projects on the
8 biological opinions that are programmatic. And so we're
9 seeing how all of those interact with our BRRIT projects.

10 So next slide, please.

11 So really our take home messages here are it's
12 essential to have close coordination with applicants. So
13 we always say early and often, and this really is reflected
14 in our very robust pre-application process. In order to
15 basically get on the BRRIT list to have your project go
16 through this group, you have to commit to having a pre-
17 application meeting.

18 And then we have close collaboration between the
19 BRRIT members. They meet every week to work through
20 projects together. We have a Policy and Management
21 Committee comprised of management and policy experts from
22 the agencies. And that's our elevation. And we meet once
23 a month and we meet with the BRRIT as well.

24 And then of course, the dedicated funding staff
25 and management are key to making this work.

1 Alright, that's our presentation.

2 Next slide, please.

3 So I guess we'll be taking questions at the end
4 as a panel, but I just wanted to have our website up here.
5 So if you wanted to go look at some of the materials that
6 the BRRIT has provided that describe the application
7 process and how it works, you can go here to the SF Bay
8 Restore website.

9 Thank you.

10 MR. HARLAND: Great. Thank you so much for the
11 dual presentation and for taking the time out of your busy
12 days to be here with us on the workshop today and then to
13 walk us through that. Lots of very interesting things
14 created there, it sounds like, out of, you know, necessity
15 and being strategic. So those are some of the pieces we're
16 looking at. And we'll add early and often to
17 collaborative. I think I've heard that now a handful of
18 times.

19 But as Scott Flint alluded to earlier, that we
20 would hear some presentations on NEPA and CEQA sequencing,
21 and also programmatic environmental reviews, we've invited
22 Susan Lee from Aspen Environmental Group to provide a
23 presentation on those.

24 So, Susan, I hope your camera is on and I'll pass
25 it over to you and just say next slide when you're ready to

1 go to the next one.

2 MS. LEE: Super. Thank you, Eli.

3 Good afternoon, everyone. I know we're a little
4 behind, so I'll try and run through this pretty quickly.
5 I'm Susan Lee with Aspen Environmental Group, and I'll be
6 talking about both the joint and programmatic environmental
7 documents. These have come up several times already this
8 morning. I think it's pretty clear from given the number
9 of agencies that are involved in permitting offshore wind
10 that there's going to be a big advantage to this type of
11 effort. And I'll try and explain why.

12 One of the really interesting thing is just to
13 point out how relevant this is actually today. The debt
14 ceiling bill that's on the president's desk today for
15 signature actually includes some changes to NEPA. And I'll
16 point out a couple interesting issues related to that
17 later, because both the timelines and the document length
18 that are defined in the NEPA changes will affect the way
19 that a joint document might work. So I'll point those out.

20 Next slide, please. Okay. And then the next
21 slide.

22 I'll start out just explaining what is a joint
23 document. I'm not going to get into really any CEQA and
24 NEPA basics here, but I guess I could at least say what
25 they are, California Environmental Quality Act and the

1 National Environmental Policy Act that govern state and
2 local for CEQA and federal actions or funding under NEPA.

3 The basics for a joint document really is that
4 you would prepare a single document instead of two separate
5 documents for a project that requires both permits or
6 permits and federal funding. These type of joint documents
7 have been commonly used for infrastructure projects. We've
8 done a bunch of them for major transmission lines. In this
9 case, we use the larger type of document, the Environmental
10 Impact Report on the CEQA side and the Environmental Impact
11 Statement on the NEPA side.

12 Let's go to the next slide.

13 Both CEQA and NEPA in their statutes encourage
14 the use of joint documents. The laws really do recognize
15 the efficiencies that can result from doing a single
16 document that will support multiple agency decisions.

17 Next slide.

18 So when should you do a joint document? Some of
19 it is obvious. If there's one project that requires both
20 state and local permits and federal agency permitting or
21 funding, that's a project that's a perfect candidate for
22 this. Some of the most common things that come up with
23 federal with joint documents is a project that will be on
24 federal land, for example, Forest Service or BLM land, and
25 in this case land under the jurisdiction of BOEM land or

1 water.

2 The real reasons to do a joint document are
3 efficiency. As a couple of people alluded to earlier, the
4 massive amount of environmental data that has to be
5 collected to support a description of the environmental
6 baseline would be much more efficient if you don't have to
7 do it twice. If it can be done for both NEPA and CEQA,
8 you'll get not only consistency, but you'll eliminate the
9 need to do it for each document separately.

10 For me, one of the biggest benefits of doing
11 joint documents is the accessibility to the public. I'm
12 actually working on a project right now where NEPA and CEQA
13 are being done separately for a lot of reasons, but the
14 problem with that is that we did CEQA scoping and then the
15 BLM is doing NEPA scoping. We have separate comment
16 periods and ultimately we'll have separate documents that
17 will both need to be responded to in public comment. So
18 it's not a very friendly, accessible process and joint
19 documents would have been easier.

20 The other really good thing about a joint
21 document is that it makes sure that environmental impacts
22 are looked at consistently. Each document will have
23 mitigation measures. And ideally, you want to present an
24 applicant with one set of consistent mitigation measures,
25 and then you really want to be sure that the two agencies

1 have the same information to decide what alternatives to
2 approve. So the worst possible case is you end up with two
3 different documents leading to the approval of different
4 alternatives. So we want to avoid that.

5 Next slide, please.

6 Jen Mattox talked about this a little bit earlier
7 today. Before a joint document is prepared, you have to do
8 some upfront coordination. An MOU is typical, memorandum
9 of understanding, to define the participants who's going to
10 be involved, the schedule, and the outline.

11 One of the things that is covered in the debt
12 ceiling bill relates to page limits in NEPA documents.
13 That's been a struggle for some CEQA lead agencies with
14 limited page numbers. There are ways around it but you
15 really have to carefully define an outline that includes
16 the main document, the essential parts of what's required
17 in both laws, and then putting everything else that's
18 required in an appendix.

19 Let's move to the next slide.

20 One of the things that's important, this shows
21 some of the differences between CEQA and NEPA. Obviously,
22 these have to be basically negotiated ahead of time to make
23 sure that a joint document addresses both agencies'
24 requirements in a way that is consistent with their laws.

25 One of the big differences is the description of

1 impact significance. CEQA requires that an impact be
2 defined as to its significance and whether mitigation is
3 required to make it less than significant. And NEPA is
4 really a disclosure and more descriptive document without
5 significance statements. And we've worked on projects
6 where an outlining, including the DRECP, in fact, that
7 Scott talked about, an outlining solution is presented to
8 present the CEQA significance separate from the NEPA impact
9 discussions.

10 Another thing to think about is the approach to
11 alternatives because NEPA requires alternatives to be
12 evaluated at the same level of detail, including the
13 proposed project, and CEQA specifically allows alternatives
14 to be evaluated at a lesser level of detail. So in cases
15 like this where one agency has a higher standard, of
16 course, the joint document has to go to the higher standard
17 to make sure each agency has what it needs.

18 Next slide.

19 There are a few challenges with joint
20 environmental documents. One of the ones that's been most
21 challenging in our work the past couple years is
22 scheduling. And one of the things in the debt ceiling bill
23 that is out there right now is putting a one-year and a
24 two-year time limit depending on the type of project, two
25 years for most complex projects. So I think that would

1 apply to these. That's from the start of the NEPA process,
2 which is considered the Notice of Intent to the agency
3 decision, which is fast.

4 The biggest challenge we've been facing in this
5 is the time that's required for federal agencies to get
6 notices published in the Federal Register, which happens
7 several times during a NEPA process. If it takes three
8 months, which it has, to get a Federal Register notice
9 printed, you can add that up and find out how hard it will
10 be to get a two-year NEPA document done from start to
11 finish. So I'm hoping that there's a streamlining process
12 that will be developed in accordance with the timelines in
13 the debt ceiling bill.

14 I've talked already about the importance of an
15 outline, that really agreeing on that upfront makes
16 everything easier.

17 I wanted to mention, also, while it's not
18 technically part of the NEPA/CEQA process, the Native
19 American consultation process is handled separately and
20 differently by federal agencies under Section 106 of the
21 National Historic Preservation Act and by state agencies
22 under AB 52. So because they're handled separately, it's
23 really important for the agencies to define how they're
24 going to do their consultation without putting basically a
25 double burden on the consulting tribes.

1 We've talked a little bit about the challenges of
2 group management. It definitely can work. Both Scott and
3 Jen Mattox have described how these have worked in previous
4 processes. But it's important to go into that with eyes
5 open and develop kind of group management processes that
6 make sure that you can actually stick with your timelines.

7 Let's go to the next slide.

8 There have been some really good examples of
9 successful joint environmental review processes. The one
10 that has been so far the most similar to where we are now
11 with offshore wind are the processes that went on with the
12 Minerals Management Service. In fact, when I was working
13 there in the '80s with the State Lands Commission, the
14 Coastal Commission, and the counties for the offshore oil
15 field development after lease sales were held and lessees
16 were selected, the development processes went through these
17 joint review panel efforts to write EIRs and EISs that
18 served all the agencies well.

19 There are other examples with electric
20 transmission lines. I've worked on a few of these where
21 we've had both the Public Utilities Commission and the BLM
22 and the Forest Service.

23 And then there are other examples of smaller
24 environmental documents where the Bureau of Reclamation has
25 worked with water districts on mitigated negative

1 declarations on the CEQA side within a BLM -- I mean a EOR
2 EA on the NEPA side.

3 Next slide.

4 Now we'll move on to a discussion of programmatic
5 environmental documents.

6 Next slide.

7 First, some definitions. A programmatic document
8 under either CEQA or NEPA, and both are allowed for in
9 their regulations, is one that defines really a range of
10 actions or development components but doesn't permit a
11 specific action. It kind of sets the stage for project
12 specific actions that come later. So the ideal world of
13 programmatic document will allow the permitting of
14 individual projects to be more efficient by building on but
15 not repeating the information that's in the original
16 document, and this is the process called tiering.

17 Let's move to the next slide.

18 Again, just the legal context here. Again, both
19 agencies allow for programmatic documents. And it's clear
20 for both of them that you don't walk out of a programmatic
21 document approval with the ability to build something,
22 although there are one or two cases where you can
23 incorporate a project specific document within a program.
24 That's not the most common case. What you get from a
25 programmatic document is kind of a construct for how you go

1 from there. And it builds on what Scott was talking with
2 the REAT process and the DRECP.

3 Next slide.

4 The project types really listed here under CEQA
5 and NEPA are the ways that the two laws describe the types
6 of projects that could be covered by programmatic
7 documents, projects in the same geographic area, projects
8 that have similar types of regulations and components. The
9 offshore wind world is one that seems very well suited to
10 something like this. And I'll show you in a second how
11 that's actually happening.

12 Let's go to the next slide.

13 The real advantages to programmatic documents,
14 and again, a couple of people have touched on this already
15 today, is that you can look at the regional effects, look
16 at some big picture regional alternatives. And I think
17 given the discussion we had yesterday in the sea space
18 workshop where we talked about impacts and mitigation, the
19 ability to consider cumulative impacts in a more regional
20 scale I think is going to be really important for offshore
21 wind.

22 Programmatic documents can also present
23 mitigation measures. And the mitigation measures that
24 would be developed programmatically would be essentially
25 incorporated into project specific documents taking --

1 basically setting the stage for impact reduction before you
2 get into the specifics of each project.

3 One of the things that was discussed quite a bit
4 in yesterday's workshop on sea space was the need for
5 environmental monitoring and studies in order to better
6 understand the baseline offshore and to be able to
7 understand the effects of offshore wind and a programmatic
8 document with an earlier start on this type of data
9 collection, assuming there is agency support and funding
10 available, I think would be a really useful step to getting
11 out ahead of the timelines that we've talked about because
12 of the amount of time it takes to get a project actually
13 started.

14 Next slide.

15 This is really a summary of what I've talked
16 about already. The benefits of a programmatic EIR or --
17 and I'm using EIR generically, EIS, as well, for offshore
18 wind, would be that they can cover a whole range of
19 construction options. We know that the types of turbines,
20 types of platforms, the types of cables and floating or
21 fixed offshore substations still have a lot of uncertainty
22 right now. It would be useful I think to have a
23 programmatic document that looks at the range of these
24 issues, looks at a range of mitigation, and helps the
25 agencies really understand what they're looking at in terms

1 of the potential need for additional regional studies.

2 Next slide.

3 The challenges with programmatic documents are
4 pretty much the same as joint documents. If you're
5 doing -- you can -- I should have said this, but maybe it's
6 obvious -- you can do a joint programmatic document, and I
7 think there's a lot of benefit to doing that. So the
8 combination of these two document types is definitely a
9 possibility. It requires all the same kind of setup
10 coordination that you would do for a project specific joint
11 document.

12 Some of the challenges we've had that we've
13 talked about more yesterday than today is the fact that
14 there's a lot of unknowns about what is going to be
15 designed and where. And I think a programmatic document is
16 a good way to kind of explain the range of options and talk
17 about the range of potential issues.

18 I wanted to just highlight here on this slide
19 that while the offshore wind turbines will be in federal
20 waters in terms of most things we're talking about today,
21 the impacts themselves certainly are not limited to federal
22 waters. So there's a lot more to be dealt with that can be
23 addressed programmatically in terms of the development of
24 ports and harbors where turbines will be assembled and
25 there will be a lot of vessel traffic.

1 The onshore areas which will be affected by
2 transmission lines, transportation corridors, and
3 manufacturing facilities, all of that needs to be
4 considered as we're looking at how to assemble a
5 programmatic document that helps us move forward.

6 Next slide.

7 There are some really good examples of
8 programmatic documents out right now. Actually, the first
9 one is not out yet, but it's in the works. The BOEM is
10 working right now on a programmatic EIS for the New York
11 Bight, looking at the impacts of wind energy development in
12 that region. It's done very similar to the one that's in
13 the works for the Pacific OCS for the two wind energy areas
14 that have been leased right now. The Pacific OCS has
15 committed to doing a similar programmatic EIS. I don't
16 know if that will be a joint document with anyone from the
17 state or not, but I think there's a lot of value to looking
18 at doing that jointly.

19 Another really good example of a programmatic
20 document is the BOEM programmatic EIS for decommissioning
21 of oil and gas platforms. That document is out. It was
22 out for public review late last year, and the final EIS is
23 being prepared right now.

24 Scott talked earlier today about the REAT
25 process, and that resulted in the development of the Desert

1 Renewable Energy Conservation Land Plan. That's the
2 onshore version of what we're looking at today for
3 offshore.

4 Probably the most common use of, you know,
5 programmatic documents is what's done by local cities and
6 counties for their general plans.

7 That's it for me, Eli. I'll be available for
8 questions as we move on. Thanks.

9 MR. HARLAND: Great. Thank you so much, Susan.
10 And, yeah, I was going to say, please stick around for
11 questions and answers. We've got a couple more
12 presentations to go before we get to that point.

13 But I really appreciate you mentioning that the
14 workshop yesterday had some components to it that are hard
15 to disentangle or separate from the Permit Roadmap, so
16 appreciate those comments. And it's going to, you know,
17 really be on the Energy Commission to have to synthesize
18 the input we're receiving across the board and be able to
19 present something that connects the dots between some of
20 the sea space planning and some of the impact
21 considerations, and then also some of the Permitting
22 Roadmap and permitting frameworks.

23 Next up, we have Whitney Fiore and Denise Toombs,
24 so I'll invite you to turn on your cameras and I think it
25 should show both of you. And just go ahead and say next

1 slide when you're ready for your presentation.

2 MS. TOOMBS: Thank you. Yeah, let's go ahead and
3 put on the next slide. Thank you. Perfect.

4 Hi, my name is Denise Toombs. I'm with AECOM in
5 San Francisco. I'm our West Coast offshore wind lead, and
6 I want to thank you for the opportunity to present here. I
7 will be co-presenting with my colleague Whitney Fiore of
8 SWCA, and I'll let her introduce herself.

9 MS. FIORE: Hi, everyone. Thanks, Eli and Kristy
10 and everyone at CEC for putting on this very important
11 workshop to talk about the Permitting Roadmap. As Denise
12 said, I'm Whitney Fiore, SWCA. I am the offshore wind lead
13 for SWCA.

14 And before we get started, since we're way down
15 deep in the program, I thought we should acknowledge that
16 we've heard from a lot of people about elements of an
17 efficient and coordinated permitting approach or approaches
18 that have worked in the past. And our presentation is
19 really focused on elements that could be or would be a
20 really critical and essential part to an effective roadmap.
21 Rather than what type of approach we think might be the
22 best approach, we think that the elements, the details, if
23 you will, the specificity are the important aspects, and
24 they could fit into any approach that the CEC is frankly
25 considering for a roadmap.

1 So, you know, we're going to probably refer back
2 to some of our other panelists and presenters that came
3 before us that had some really great ideas that really
4 dovetail nicely with the things that we are going to talk
5 about, and we're going to try and get through them quickly
6 then because I know we're short on time.

7 MS. TOOMBS: Thank you very much.

8 With that, why don't we go ahead and advance to
9 the next slide, please?

10 Now as Whitney mentioned, our remarks today are
11 going to reflect concepts and comments that have been filed
12 in the past on the permitting road shop -- roadmap drafts.
13 That was hard. And so, you know, to kick this off, one
14 thing is to reinforce some of the comments that we've
15 already mentioned and recommendations for an effective
16 Permitting Roadmap.

17 And the Permitting Roadmap is going to need to
18 achieve the following. It's going to need to provide
19 specificity and details. It's going to need to provide
20 industry, tribes, and stakeholders with a predictable
21 process, and I want to emphasize predictable process, and
22 this doesn't mean predictable outcome. An effective
23 roadmap is also going to need to provide transparency and
24 opportunities for meaningful input along the way. And last
25 but not least, create a pathway for good environmental

1 outcomes.

2 And next slide, please.

3 MS. FIORE: I know this slide is a little bit
4 difficult to read.

5 MS. TOOMBS: And, Whitney, why you don't you go
6 ahead and jump in. There you go. This is why it's so
7 important.

8 MS. FIORE: I know this slide is a little
9 difficult to read. There's a lot on here. And it's
10 reflective of Eli's slide earlier in his presentation where
11 we basically show the three phases, if you will, of
12 permitting for offshore wind, the BOEM OCS lease process,
13 which has been completed at least for the five leases that
14 are out there. And then there is the survey, conducting
15 the surveys, preparing the reports and the studies that
16 feed into the Construction and Operation Plan that then,
17 you know, feed into the permits, applications, and
18 consultations that occur at both the federal and the state
19 level.

20 Part of the need for a Permitting Roadmap is
21 because this second column, there's so much involved in
22 this second column that leads to what is in the third
23 column, it's really important that the leaseholders,
24 applicants, you know, future leaseholders, developers have
25 clear guidance on what's expected of them.

1 Next slide, please.

2 To that end, BOEM has on their part developed a
3 series of guidelines that are intended to help developers
4 or leaseholders conduct the surveys using methodologies
5 that are -- would be approved by BOEM, would ensure that
6 the data -- the collected data works to develop the studies
7 and the reports and the analyses and make impact
8 determinations that can be included and what BOEM would
9 deem as sufficient and complete Construction and Operation
10 Plan.

11 As I will say here, as Jen mentioned, BOEM has a
12 Modernization Rule, a draft rule they issued a few months
13 ago. And part of that Modernization Rule is trying to
14 codify, if you will, some of the lessons learned over the
15 last decade or so with respect to data gathering,
16 methodologies for analysis and whatnot. And so, you know,
17 they are taking to heart lessons they've learned about how
18 important it is to understand the process of data
19 gathering, collection, and analysis.

20 Next slide.

21 MS. TOOMBS: Thank you, Whitney.

22 These are some of the key state agencies that
23 will have a role in determining the data collection needs
24 for the marine environment. You've heard from many of
25 these agencies already in the prior panel and in some of

1 the past discussions. For brevity, we really just mention
2 marine environment here, but obviously a very similar
3 process will be occurring for terrestrial development and
4 terrestrial data collection.

5 These resource agencies will have a range of
6 responsibilities and many data needs will be in common with
7 each other. However, and again, this is a recurring theme,
8 some of the data requirements are going to be unique to
9 each agency's objectives and analytical needs. So,
10 therefore, this leads to the first important element of the
11 Permitting Roadmap.

12 Next slide, please.

13 Yeah, this is another recurring theme, early
14 engagement, early and often. For this, this is one area
15 where there -- this is one of the many important lessons
16 learned from the East Coast offshore wind development. The
17 Permitting Roadmap is going to need to provide a means of
18 gathering agency information on data needs early in the
19 process to provide for consistent and efficient data
20 collection. The aim here, again, this was mentioned
21 earlier, but it's worth repeating, is to avoid multiple
22 field mobilizations and rework of data collection and
23 analysis.

24 One effective tool would be a permitting
25 checklist that will help describe the information needs and

1 expectations of the state agencies that will be using the
2 data. This will help set the expectations to help
3 development teams and interested parties plan a thorough
4 data collection and analysis campaign.

5 Next slide, please.

6 MS. FIORE: So designated overseeing entity; I
7 think Christine Harada from FPISC really summarized in a
8 nutshell how important having an overseeing entity is for
9 an effective Permitting Roadmap or permitting process.

10 You know, FPISC, and I also will say Scott and
11 his description of how REAT works very similarly, but, you
12 know, FPISC or REAT when it was -- and I think it's done,
13 but when it was being implemented, especially during the
14 ARRA days, there was an entity that could coordinate the
15 agencies with the jurisdiction over some or parts of that
16 project. That overseeing entity had the authority to make
17 sure that schedules were met, that agency input and
18 participation occur as necessary, you know, to keep things
19 moving forward.

20 They also have the ability to provide dispute
21 resolution or other communication facilitation needs when,
22 say, there is a difference of opinion about maybe an impact
23 determination for a species that maybe two, you know,
24 entities, a state and a federal agency have, for example,
25 oversight over, so trying to come to agreement on that.

1 The same with mitigation measures, you know, trying to come
2 to agreement on mitigation that maybe crosses resources.

3 Next slide, please.

4 Timelines and schedules, always important,
5 important in efficient permitting. We would hope that a
6 Permitting Roadmap would include a timeline that includes a
7 detailed schedule or a Gantt chart, and I actually think
8 that Christine Harada from FPISC talked about her Gantt
9 chart, that Gantt chart that includes the developer and
10 agency early engagement, you know, the on-ramp for the
11 developers to come to the state agencies to start talking
12 about what those data needs are going to be, you know, what
13 they need to see, what kinds of methodologies and whatnot,
14 that the timeline shows where there are coordinated agency
15 reviews.

16 So, you know, often the most effective way is to
17 have concurrent agency reviews. So if there are five
18 agencies that are reviewing, say, an administrative draft
19 of a CEQA document, they're all doing that at the same
20 time.

21 Sequencing, also very important, you know,
22 when -- who's on first, when, who's on second, when, so
23 making sure that there is a timeline and a schedule that
24 shows the sequencing of when things will be done.

25 And then, of course, milestones, showing the

1 milestones, say, maybe when a draft EIR is published or
2 when there will be public hearings, but showing those
3 milestones when permits are issued, obviously a huge
4 milestone, but definitely having those things laid out in a
5 detailed schedule is really important.

6 Next slide, please.

7 MS. TOOMBS: Thanks, Whitney.

8 Another element, of course, is transparency.
9 This, again, is a recurring theme but it's a really
10 important one. There are many different types of tools
11 that can be applied to achieve transparency. For example,
12 having, you know, sessions like these workshops where
13 people have an opportunity to share information, learn, and
14 provide public comment.

15 We would propose having an offshore wind
16 permitting dashboard that could be maintained or ideally
17 would be maintained by the designated state entity or
18 agency responsible for coordinating offshore wind
19 permitting. This was a comment that Whitney mentioned a
20 moment ago. And there was a good example on the first
21 panel showing a slide of what a permitting dashboard could
22 look like and what types of information it could provide.

23 Next slide, please.

24 MS. FIORE: So funding and resources, you know, I
25 know we have heard often from the state agencies that they

1 are resource constrained. And I think in the BRRIT example
2 they talked about -- that was a good example of talking
3 about how important funding for permitting is in order to
4 be effective and meet certain schedules.

5 So, you know, we think that having some sort of a
6 long-term funding source for the resources that are
7 necessary for the state agencies to process offshore wind
8 permit applications, you know, the data that is necessary
9 for offshore wind permitting is highly technical in many
10 cases. And the expertise that's needed to review that
11 data, understand that data, interpret it, you know, opine
12 on the determination of impacts and what mitigation is
13 required requires, you know, a high level of expertise for
14 numerous different resources.

15 So we believe that having the resources that --
16 the state agencies having those resources and that
17 expertise is really important for an effective permitting
18 process in the State of California.

19 I think that's our last slide, Denise; yeah?

20 MS. TOOMBS: Yeah, it is. Those are really the
21 elements we wanted to touch on today. And again, we thank
22 you for your time and attention and we'll be listening in
23 and ready for Q&A session.

24 MS. FIORE: Yes, thank you, everyone.

25 MS. TOOMBS: Thanks.

1 MR. HARLAND: Great. Thank you. Thank you,
2 also, for your time and for that presentation and for being
3 around for Q&A.

4 So we're going to move through. We're going to
5 hear remarks from Rikki Eriksen next. And then just so
6 everyone's aware of the agenda, after Rikki's remarks,
7 we're going to hear remarks from Daniel Chandler, then
8 Eddie Ahn, and then Mike Conroy. And that's going to bring
9 us to our Q&A session on the presentations.

10 So I will pass it over to Rikki for your remarks.
11 And you'll have a slide up here, Rikki, with your name on
12 it there.

13 DR. ERIKSEN: Okay. Excellent. Thank you so
14 much. And thank you everyone for the invitation to present
15 here today or just share some ideas.

16 I'm part of the network of the environmental NGOs
17 who are working on offshore wind. And my name is Rikki
18 Eriksen. I'm the Chief Scientist for the California Marine
19 Sanctuary Foundation. And I think, you know, we're just
20 interested in kind of this smart from the start. And after
21 listening today, I can say that I'm, you know, really
22 impressed with all of the hard work and encouraged by the
23 breadth and depth and scope of knowledge and history that's
24 been represented today.

25 So some of our, just briefly, recommendations is

1 to deal with the joint NEPA and CEQA review as proposed by
2 the CEC for effective coordination.

3 Secondly, to allow for a programmatic
4 environmental review to consider the potential interactions
5 and amplification effects between projects on ecosystems,
6 wildlife, and coastal communities.

7 A coordinated permitting approach and
8 coordinating transmission and procurement planning. We
9 highlight the importance of this for accounting for
10 advanced transmission planning and coordination.

11 And then really where we want to -- I want to
12 focus is a strong focus on developing and implementing the
13 adaptive management framework, which will be crucial for
14 this uncharted environmental impacts. And a lot of this
15 has already been commented today but, you know, I think
16 this bears worth reiterating.

17 The site assessment plans are vital components of
18 an adaptive management approach. And I think that, you
19 know, having the best and the latest technology and science
20 applied to this is going to be really critical for
21 prioritizing the monitoring of species and habitats that
22 are most likely to be impacted. This is going to require a
23 lot of expertise in developing, you know, potential
24 population models that look at potential offshore wind
25 impacts and looking at things like oceanographic processes

1 and upwelling impacts through all stages of the -- all
2 stages of construction and operation and post-construction
3 monitoring will be needed as well.

4 And finally, recommending the development of
5 pilot projects to monitor impacts and inform adaptive
6 management and technological changes.

7 And I think I'll stop there to allow other
8 panelists an opportunity to speak. Thank you so much.

9 MR. HARLAND: Okay. Thank you, Rikki. And, you
10 know, if you're able to stay on for any Q&A, that would be
11 great.

12 DR. ERIKSEN: Absolutely.

13 MR. HARLAND: Yeah.

14 DR. ERIKSEN: Absolutely.

15 MR. HARLAND: Cool. Thanks.

16 And so we'll move on to Daniel Chandler.

17 So next slide.

18 And, Daniel, if you're able to put your camera
19 on, appreciate that, and we'll pass it over to you.

20 MR. CHANDLER: Thanks very much, Eli.

21 I'm Daniel Chandler. I represent 350 Humboldt
22 and Climate Action California, our statewide partner
23 organization. I thank CEC for inviting me and for all
24 their work in the last year or so.

25 The Revised Permitting Report is a very

1 considerable improvement on the first version.
2 Nonetheless, climate activists can have a different
3 perspective based on the IPCC's Assessment Report 6
4 released last year. AB 525 requires a Strategic Plan
5 containing two fundamental elements. The number of
6 gigawatts we believe can be attained in the timeframe for
7 doing so.

8 Next slide, please. Yeah, thank you.

9 According to the IPCC, the relevant timeframe
10 should be 2030, because that is when the carbon budget for
11 not exceeding 1.5 degrees Celsius runs out. The 400
12 billion tons budget of CO2 we had in 2020 is likely to be
13 exhausted by the end of 2030, if not earlier.

14 Next slide, please.

15 Here's a reminder of what happens if we exceed
16 1.5 degrees. We lose our island nations.

17 Next slide, please.

18 In addition, the number of people who will be
19 living outside of the human climate niche of average
20 temperatures of 55 to 81 degrees Fahrenheit will increase
21 from 419 million at 1.5 degrees Celsius to 2 billion people
22 if we continue on our current 2.7 degrees trajectory. That
23 is a billion and a half more people and an additional 55
24 countries will be living at average temperatures of over 81
25 degrees Fahrenheit.

1 Next slide, please.

2 Another consequence of exceeding the 1.5 degree
3 budget is that we are far more likely to trigger
4 irreversible tipping points. Here is a 2022 list of them
5 in line with the IPCC's findings. The tipping point for
6 CO2 and methane released from melting permafrost has
7 already been passed, and we may have already passed two
8 others. One degree Celsius would have been a safe stopping
9 point.

10 Most people don't know that as temperatures
11 increase linearly, climate models show damage from global
12 warming increases at a much faster rate. Some models show
13 a near exponential rate. So paying for adaptation and
14 reconstruction after climate disasters is going to take up
15 more and more of our resources.

16 Next slide, please.

17 That's why the Bezos \$10 billion Earth Fund CEO
18 Andrew Steer warned in a May interview,

19 "This is the decisive decade. If we don't get it
20 right this decade, actually next decade it will be
21 impossibly expensive to do anything and will, quite
22 frankly, be too late."

23 So the question is, will the current AB 525
24 planning help keep warming to 1.5 degrees? The revised
25 permitting report is highly ambiguous.

1 Next slide, please.

2 The best case under current planning is reflected
3 in Elizabeth Huber's statement that California's goal is to
4 get 4.5 gigawatts operating by 2030 and reduce the seven to
5 ten-year permitting process to under seven years.

6 What would a 1.5 degree Strategic Plan look like?
7 The primary ingredient is a commitment to try to achieve
8 far more than 4.5 gigawatts of floating offshore wind by
9 2030. This would include at least a CPUC sensitivity
10 portfolio of 5 gigawatts on the Central Coast and 8 on the
11 North Coast for a total of 13.4 gigawatts by 2030, which is
12 about equivalent to our current solar installations. With
13 appropriate mobilization of resources, 25 gigawatts by 2035
14 could be possible.

15 Next slide, please.

16 As far as permitting itself goes, we should
17 emulate the European Union's Repower EU Action Plan, which
18 adopted language of overriding public interests and reduced
19 permitting from four to nine years to one to two years.

20 In addition, we need integrated permitting,
21 centralized one-stop shopping for developers, and
22 legislative and budget actions. Although the legislature
23 has seemingly rejected the governor's budget trailer bill
24 streamlining CEQA, offshore wind has such broad support
25 that it is likely that SB 619 or AB 3, for example, could

1 be amended to include streamlining for offshore wind. The
2 Strategic Plan should call for that but proceed apace until
3 it occurs.

4 We also need broad community benefits so that we
5 don't repeat the social injustices of fossil-based
6 development.

7 Next slide, please.

8 I'm very aware of the technical and scientific,
9 not to mention bureaucratic, problems in a faster pace.
10 And I'm also aware that many stakeholders want to slow
11 things down, but that is not what is needed by the world's
12 people and the earth itself.

13 I thank you very much for considering a more
14 urgent point of view. We hope offshore wind will actually
15 be a societal tipping point. Thank you.

16 MR. HARLAND: Thank you, Daniel, for your
17 presentation. And also thank you for staying engaged, you
18 know, throughout our public process. I know, as you said,
19 I think part of that invitation was a lot of the
20 participation and the perspective that you wanted to share
21 today, so appreciate you being here as well. And hopefully
22 you can stick around for a Q&A.

23 Two more to go. So we have Eddie Ahn from
24 Brightline Defense.

25 I think, Jack, you're going to pull up Eddie's

1 slides, I believe, but if you can do that, that's the time
2 to go.

3 And, Eddie, just let us know when you're ready.
4 Oh, your video's on. Good.

5 MR. AHN: Thanks, Eli. And thanks again to the
6 California Energy Commission for having us.

7 Next slide, please.

8 In case for people who don't know, Brightline
9 Defense is an environmental justice nonprofit. And this
10 slide, in 15 seconds or less, encapsulates a little bit of
11 what we do, ranging from the job training program for
12 transitional age youth, located on the left, to air quality
13 monitoring in the middle photos, to the right-hand side,
14 some of the on-the-ground partnerships that we build,
15 whether it's with low-income, single-room occupancy tenants
16 and the Tenderloin of San Francisco, to when it comes to
17 offshore wind.

18 Next slide.

19 With, particularly, North Coast and Central
20 Coast, where offshore wind's being proposed, we've been
21 really heartened by the progress over the last few years.
22 When, you know, AB 525 was first passed, it was a very
23 high-level goal. But since then, it seems like a lot of
24 local communities are now starting to organize and form
25 coalitions around this. And to understand how offshore

1 wind, as well as transmission in seaports, affect their
2 communities, will be an important part in moving these, you
3 know, projects forward.

4 So on the left-hand side, you'll see a policy
5 report that Brightline did, just released a month ago, that
6 shows some of the progress to date. And on the right-hand
7 side is some Central Coast work around the Morro Bay field
8 hearing that happened, where congressional leaders convened
9 to discuss offshore wind and what it meant for local
10 communities.

11 Next slide, please.

12 And just, you know, at its core, what Brightline
13 is really interested in is ensuring equity and community
14 benefits on these projects. And earlier, you've heard
15 speakers talk about a number of mechanisms to do this,
16 whether it's, when Jen Miller earlier talked about, the
17 BOEM auction bid credit and, you know, the first-of-its-
18 kind ability of the federal government to essentially
19 attach a specific percentage to community benefits
20 agreements. For our onshore impacted communities, that's a
21 big deal.

22 Also, you know, state-led enforcement, and then
23 looking at community benefits in the context of
24 procurement, which is a very active discussion right now in
25 Sacramento, as well as permitting processes, you know, the

1 focus of today's workshop, are going to be really
2 important.

3 So next slide, please.

4 And then, you know, just also outlining what do
5 community benefits even look like. And, you know, our
6 perspective is it really should be defined by the local
7 communities that are affected by the projects. They can
8 include things like infrastructure, community developments
9 ranging from housing, roads, government services. Of
10 course, workforce development plays a role in this, making
11 sure that local communities can share in the economic
12 development and job benefits of these projects. And there
13 are policy mechanisms to do so, like targeted and local
14 hiring.

15 Next slide, please.

16 Also, making sure that tribal sovereignty is
17 affirmed and that cultural resources are respected and
18 maintained are really important.

19 Overall, there should be upfront capacity
20 building resources just to make sure that people can engage
21 and that, you know, eventually, you know, these projects
22 should be created through, you know, decision-making powers
23 rooted in the community so that ultimately there's no
24 problems later on. I think it's in the best interest of
25 everybody that this recognizes, you know, as least

1 contentious of a process as can be.

2 And, you know, that photo maybe just to recognize
3 is the California Energy Commission convening with tribes
4 in the North Coast and, of course, announcing their
5 landmark agreement. And this was just a few months ago
6 that happened.

7 Next slide.

8 And this recognizes some of the advocacy that's
9 ongoing. Of course, there are future leases in play at the
10 federal level. And, you know, whether community benefits
11 will continue to be a part of leases will be an ongoing
12 discussion with BOEM, permitting processes, as we've
13 discussed today. I mean, there have been, you know,
14 questions about how adaptive management, for instance, can
15 be adapted as part of this.

16 And then, you know, you'll see also some of these
17 advocacy letters, you know, on the left-hand side there's
18 the CORE Hub letter. The CORE Hub, for those, again, who
19 don't know, it's a coalition in the North Coast that
20 represents a number of groups very interested in offshore
21 wind and its policy processes and making sure that
22 community benefits, again, are attached to these processes.

23 And then on the right-hand side is perhaps a
24 broader statewide coalition letter that also engages on
25 this and makes sure that, you know, the projects can move

1 forward but, again, with a vision around everything from
2 project labor agreements, so, in other words, high-road
3 labor standards to, again, community benefits, however
4 they're defined by the local communities.

5 Next slide, please.

6 And then just on a concluding note, responding to
7 what some of the other speakers have talked about, you
8 know, I think the final report was good in the sense that
9 it, as of now, seems to be moving away from the approach of
10 consolidating everything into a single agency, which
11 doesn't seem to be either efficient or appropriate, you
12 know, in a political sense. Coordinated permitting, in
13 other words, makes a lot more sense where agencies, you
14 know, recognizing that they do have different jurisdictions
15 for a reason and there are different priorities and
16 relationships in play too.

17 One thing that heartened us more recently at
18 Brightline was when we did a presentation at the California
19 Coastal Commission a few weeks ago through Sarah Xu, our
20 senior policy associate, had multiple Commissioners, for
21 instance there had really emphasized environmental justice
22 and how they wanted to make sure that the energy transition
23 involved was just itself. And that's the example of a
24 forum where these things are brought up repeatedly.

25 I think another thing maybe to mention is the

1 idea of mitigation and data collection, making sure it's
2 really properly done. You know, I noticed, for instance,
3 the NRDC letter and environmental NGO letters to California
4 Energy Commission about this, talking about how adaptive
5 management practices really need to not just throw a bunch
6 of information out there, but make sure that they're
7 interpreted in an appropriate way, gathered, and then, you
8 know, utilized in an effective way.

9 Two last points is on decommissioning, just
10 making sure that, you know, both on water and later on
11 land, that as these are set up, that it's roped into --
12 it's part of the permitting processes that were not just,
13 you know, as, for instance, offshore wind turbines reach
14 their end of life stage, that they're not just left out
15 there decaying is really important. And even up front, if
16 there are opportunities to remove fossil fuel
17 infrastructure that are decaying, you know, into
18 essentially correct current environmental injustices,
19 that's really important.

20 And I really appreciated, you know, 350 Humboldt
21 talking about, you know, how they want to make sure that
22 injustices that have occurred in the past are hopefully
23 rectified with this ongoing new economy.

24 And then finally, the notion of dashboard, which
25 was also discussed earlier today. That FAST-41 Dashboard

1 is pretty good by our estimation. You know, one, you know,
2 smaller comment that we would have maybe for state
3 government agencies to consider is ways for the public to
4 engage in the process, you know, displaying that
5 appropriately on the dashboard would be really good too.
6 FAST-41 is really good at consolidating the information,
7 but again, for members of the public or, you know, people
8 who are not policy experts, it's harder to assess, like,
9 how to engage in these products to begin with.

10 And with that, I'll conclude. Thanks again.

11 MR. HARLAND: Great. Thanks, Eddie. And I hope
12 you're able to stick around for Q&A, which we're going to
13 do in just a bit. And thank you for mentioning the
14 decommissioning piece.

15 I will say on the graphic I shared, we both
16 focused on that on our fourth phase, but in the one we
17 shared, we didn't go out that far, but it's a good reminder
18 that as we're developing these timelines that we're
19 thinking through, this is where BOEM is addressing
20 something in the state, you know, and local, we're trying
21 to create something that matches up with that, so thank you
22 for bringing that back up.

23 And we'll shift over to our -- back to our
24 PowerPoint slides.

25 Mike Conroy, if you can, if you're still with us,

1 can you put on your video? And you're up for making
2 remarks. Thank you.

3 MR. CONROY: Yeah. Can you see me and hear me?

4 MR. HARLAND: Yes and yes.

5 MR. CONROY: Perfect. Thanks, Eli.

6 Yeah, my name is Mike Conroy. I'm the West Coast
7 Director of the Responsible Offshore Development Alliance.
8 We're a national association representing the fishing
9 industry, an industry and community that will be both
10 directly and significantly impacted by offshore wind
11 developments. Presently, we have over 240 members
12 representing well over a thousand small businesses. I am
13 also the Co-Chair of the Pacific Fishery Management
14 Council's Marine Planning Committee and Vice Chair of its
15 highly migratory species advisory sub-panel.

16 At the outset, I want to thank you, Eli, along
17 with Kristy, Scott, Danielle, and Rachel from the Energy
18 Commission and the other state agencies for their
19 commitment to meaningful engagement with the fishing
20 industry.

21 I want to specifically call out Kate, Holly, and
22 Amanda, if you're listening, for their work in assuring the
23 conditional concurrence on the lease sales included a
24 requirement to establish a working group that included the
25 fishing industry, both commercial and the recreational

1 fleets. This working group will be charged with developing
2 a statewide strategy for avoidance, minimization and
3 mitigation of impacts, the fishing and fisheries that
4 prioritizes fisheries productivity, viability, and long-
5 term resilience.

6 Prior to this workshop today, I asked a handful
7 of California's fishing industry participants if they had
8 any thoughts about the permitting process. One response in
9 particular was reflective of the perceptions of the many,
10 and that is that the BOEM process is a failed process,
11 including siting decisions, mitigation as an afterthought,
12 and before and after monitoring as an afterthought.

13 I briefly want to touch on the community benefit
14 agreements as those been mentioned throughout. These could
15 be helpful. But absent a financial commitment, which we
16 saw in the California lease sales, there is less certainty
17 in their ability to be responsive to the needs of the
18 fishing industry and other dependent communities.

19 Very much appreciate consideration of development
20 of a programmatic EIR. As noted in the final report, the
21 fishing industry and others have been asking BOEM to
22 develop a programmatic EIS looking at potential offshore
23 wind developments along the entirety of the West Coast.
24 Draft wind energy areas are imminent off Oregon, and there
25 are two unsolicited lease requests off the Washington Coast

1 totaling over 700 square miles. When analyzing impacts and
2 meeting the state's long-term planning goals, we have to
3 understand the cumulative and regional impacts of so doing.

4 I also want to highlight an agency that's been
5 missing from the workshops over the last two days, and
6 that's NOAA NMFS. The permitting process from the state
7 identification -- from the site identification stage has to
8 include consideration of their scientific surveys. Those
9 surveys produce data sets that are foundational to a number
10 of efforts, including but not limited to informing on
11 ecosystem health, as well as managing marine species,
12 habitats, and fisheries.

13 They are also instructive and informative for
14 NOAA when determining mitigation strategies in compliance
15 with a myriad of federal laws, including the Endangered
16 Species Act, Marine Mammal Protection Act, and Magnuson-
17 Stevens Act.

18 Fully support what we've heard regarding a
19 dashboard. I won't go more on to that.

20 You know, given the amount of unknowns about the
21 impacts of offshore wind, particularly impacts to the
22 marine environment and ecosystem, there needs to be off-
23 ramps built into the permitting process. If yet-to-be-
24 conducted science shows that ecosystem function will be
25 compromised to the extent that a collapse is possible, we

1 have to look elsewhere.

2 An underlying theme of many of the panelists that
3 preceded me has been the lengthy timeframe of the
4 permitting processes. I really appreciate the comments
5 made by Jen Mattox that we have to go slow in order to go
6 fast. You know, the need to identify what the baseline
7 information needs are, and then to begin to collect that
8 data, is of paramount importance, especially as it relates
9 to setting the table to convert some of the unknowns into
10 knowns. I think this directly addresses one of the
11 examples of the failed processor and the fishing industry
12 members.

13 Given that there are no large-scale floating
14 offshore wind facilities anywhere in the world, and no
15 developments within the broader California current large
16 marine ecosystem, we've been pushing to use these first
17 five lease sites as demonstration projects. Let them
18 operate for a period of time, three to five years, and
19 actually learn from them before rushing to permit more
20 operations.

21 One plea. As you figure out ways to streamline
22 the process, keep in mind the burden of the interested
23 public. The draft EISs that we've seen on the East Coast
24 are thousands of pages, including the appendices. Much of
25 this is technical in nature.

1 And I do appreciate the commenter before me when
2 Eddie spoke of environmental justice. When we look at
3 offshore wind development off the California coast it's,
4 based upon the workshop we saw yesterday, it's going to be
5 highly localized in the Central and Northern California
6 coast. You know, we have to look at the justice impacts,
7 both socially and environmentally, on putting the burden of
8 generating all of the state's renewable energy needs, or a
9 great portion of it, on the shoulders of our northern and
10 southern -- northern and central California seafood
11 suppliers.

12 And with that, I'll be quiet. Thanks, Eli.

13 MR. HARLAND: Okay. Thanks, Mike. And
14 appreciate, also, you making some of the connections to the
15 workshop yesterday. So did Susan.

16 So we're going to do some Q&A with the panel. So
17 if any of the panelists have any questions for others,
18 please don't be shy. You can chime in and ask those. If
19 we don't see any questions and answers from the panelists,
20 then we're going to go to the audience after that and ask
21 for any questions and answers. And then following that,
22 this panel will conclude and we will go into the public
23 comment opportunity. So just so everyone knows, we're sort
24 of close to the end of the workshop and wrapping this panel
25 up.

1 But if there was a question, please unmute and go
2 for it if you're on the panel.

3 DR. ERIKSEN: Yeah, this is -- can you hear me?
4 This is Rikki. Am I supposed to --

5 MR. HARLAND: Yeah, Rikki, we can hear you.

6 DR. ERIKSEN: Okay. Great. Yeah, I had one
7 question about sort of standardization of methodology
8 between projects. I understand that there will be some,
9 you know, specific kind of scientific methodology and
10 approaches and tools that will be specific to a particular
11 site. But is there kind of a standardization of different
12 methodologies so that data from monitoring can be
13 standardized and compared across pilot projects to inform
14 adaptive management more broadly in California?

15 MR. HARLAND: That, I'm going to maybe pick on
16 someone here, but I don't know, Whitney or Denise, if
17 that's something you might be able to comment on?

18 MS. FIORE: And I was looking for Jen Miller. I
19 don't see her on the list anymore.

20 MR. HARLAND: Yeah, I think she might have had to
21 drop off. I know, so was I.

22 MS. TOOMBS: Yeah, I'd agree. That would be
23 appropriate really.

24 DR. ERIKSEN: Yeah. Yeah, just given, you know,
25 I mean we often, as a scientist, we also often come ten

1 years down the road after something and we can't make
2 comparisons and make analysis that provide the kind of
3 decision-making information and adaptive management, you
4 know, recommendations that are needed for such a project.
5 And so it would just be something to consider, you know?

6 And I think, you know, with the development of,
7 you know, some sort of science entity, you know, I mean, I
8 know there's a lot of talk about a lot of different
9 components, but I think that that would be something to be
10 considering, you know, so that we can do, you know, I'm
11 thinking 10, 20, 30 years down the line, you know, if
12 there's some emphasis on trying to standardize then our
13 ability to make larger scale ecosystem-wide, more
14 comprehensive kind of recommendations and mitigation
15 strategies would be improved, so --

16 MS. TOOMBS: Yeah. It would tie in though, too,
17 to having a permitting checklist that would be at the front
18 end of that. And, you know, if there are specific
19 requirements or methodologies that need to be incorporated
20 into data collection, that would be an ideal place to
21 incorporate that --

22 DR. ERIKSEN: Yeah.

23 MS. TOOMBS: -- so that that, you know, could be
24 implemented at the very front.

25 MR. CONROY: Eli, can I jump in real quick?

1 MR. HARLAND: Yeah. Please go.

2 MR. CONROY: Thanks. Yeah, to answer your
3 question, Rikki, I would say I hope so. I hope that it can
4 be standardized.

5 DR. ERIKSEN: Well, right. Right. And again,
6 you know, with oceanographic and upwelling and atmospheric,
7 you know, I think those are key unknowns that, you know, we
8 all know and we're all trying to do the best possible job;
9 right? And I just think that that is an area where that's
10 just going to be tough and have to make the best decisions
11 available with it.

12 But, you know, if we start collecting that data
13 now, you know, we're going into a change of shift in, you
14 know, to El Nino and, you know, that kind of impacts and
15 responses by the ecological communities is going to be
16 different than, you know, three to however many years when
17 we shift back to others. So it just would be great to
18 start some of that kind of larger scale oceanographic
19 monitoring that's going to be needed as well.

20 MR. CONROY: No, I totally agree, and
21 understanding there's going to be regional elements that
22 probably can be standardized, but there's probably also
23 going to be localized things that we're going to be wanting
24 to monitor based upon the unique geography, the unique
25 conditions, the unique setting of the specific lease sites.

1 DR. ERIKSEN: Absolutely. And I think that,
2 you know, there's a lot of research that needs to be
3 conducted, I think, in collaboration with the fishing
4 community, because we have no idea, you know, in terms of,
5 you know, the number of vessels and maintenance and noise.
6 And, you know, and so having -- you know, I think this is
7 just so heartwarming, and I'm glad I'm in a democracy where
8 things happen like this, you know, is that, you know, for
9 the fishing community to inform and be a part of, I think,
10 is going to be really critical. And I commend the state
11 taking such an inclusive approach that has been made about,
12 you know, take your time to be cautious later on. So,
13 yeah.

14 MR. HARLAND: Great. Thanks for that question,
15 Rikki, and the dialogue there.

16 Are there any other questions from panelists?

17 I think the only thing I would add to that last
18 one is that, as I was trying to show earlier, that a lot of
19 the timelines we look at, at some point they're sort of
20 BOEM-driven and almost BOEM-owned timelines in
21 collaboration with the state, but then at some point you
22 get to areas that are leased. And so some of those
23 timelines, you have to have those for, you know, five
24 individual lease areas. And so I think --

25 DR. ERIKSEN: Yeah.

1 MR. HARLAND: -- it's up to us to think about,
2 like, where are the best places to, you know, be able to
3 handle these issues at more, I don't know, it's like
4 programmatic or program level, or just very comprehensive
5 thinking. And then there's some parts of those timelines
6 that are going to be individually driven by, you know,
7 project decisions and investment decisions.

8 So we'll open it up, Hilarie, I think, to see if
9 the audience has any Q&A. And after we do the audience
10 Q&A, then we will be moving into a public comment
11 opportunity. So go for it, Hilarie.

12 MS. ANDERSON: Great. So as Eli just said, we're
13 going to do some questions from the audience for a moment,
14 so use the raise hand function. If you're calling on the
15 phone, that is star nine to raise your hand, star six to
16 unmute. When you're called upon, I'll open your line.
17 Please make sure to unmute on your end, state your name,
18 any affiliation, if you have any, and then ask your
19 questions.

20 The first one we have is Leslie. Leslie, your
21 line should be open. State your name, any affiliation, and
22 state your comments.

23 MS. PURCELL: Yeah, it's Leslie Purcell. I am a
24 Sierra Club member, but I am speaking as an individual. I
25 had a couple quick questions.

1 For Mike, I think you mentioned that there was a
2 scientific entity that was not included that you thought
3 was important, and I missed the name of that. If you could
4 give me that, I'd appreciate it. And --

5 MR. CONROY: Yeah.

6 MS. PURCELL: -- the second -- go ahead. Yeah.

7 MR. CONROY: No, just NOAA National Marine
8 Fisheries Service.

9 MS. PURCELL: Oh, okay. I know. I know of NOAA,
10 of course. Thank you.

11 And the second question, for those of us that did
12 not attend yesterday's sessions, is that available as a
13 recording for the public?

14 MR. HARLAND: Yeah, the recording will be made
15 available if it has not already. The materials from the
16 workshop, just like this one, will be available there. And
17 we have a court reporter transcribing, so there will also,
18 at some point, be a transcript available.

19 MS. PURCELL: So that's at the California Energy
20 Commission?

21 MR. HARLAND: Yeah. We'll work on putting a link
22 into the chat so that you can find all of our public
23 workshops and public information related to 525, because
24 it's even larger than today's workshop and yesterday's
25 workshop that we've been working through.

1 MS. ANDERSON: Yes. It should be in the chat
2 already. There's a couple links in there. I will put it
3 in there again.

4 MR. HARLAND: Cool. Thanks, Hilarie.

5 MS. ANDERSON: Okay, so we'll move on to Molly
6 Croll.

7 Molly, you should be able to open your line.

8 MS. CROLL: Hi. Thank you. Molly Croll with
9 American Clean Power Association.

10 I had a question about the joint document
11 process. At the top, Holly referred to the State Lands'
12 and Coastal Commission's need to look at the whole of the
13 project while primarily looking at activities in state
14 waters. And then of course, the Department of Interior has
15 primary responsibility in federal waters. And then Susan
16 Lee was talking about the differences and the different
17 requirements under CEQA and NEPA.

18 So my question is do you think -- and maybe this
19 is a question for Jennifer Mattox who talked a little bit
20 about joint review, or maybe for Susan -- my question is:
21 Do you think a joint document process would help coordinate
22 or avoid duplicative review of the federal waters
23 components of the project by both state and federal
24 agencies, or would it necessarily expand the scope of
25 review or the intensity of work in what state agencies

1 would otherwise do by requiring that higher level of review
2 to meet the joint document higher standard?

3 I know that was a long question. So --

4 MS. LEE: Yeah.

5 MS. CROLL: -- if you want me to rephrase, I can
6 try.

7 MS. LEE: I can take a first shot at it. I don't
8 know if Jennifer Mattox is still on.

9 But the standard of review really isn't
10 different, that both CEQA and NEPA require looking at the
11 whole of the project. The language in the two laws is a
12 little bit different. What would drive the way a joint or
13 programmatic document or a combined one is framed is what
14 is the project or the proposal that's being evaluated? You
15 know, how is that framed itself?

16 And the one that I think BOEM is originally -- is
17 looking at now, and sadly, I don't think BOEM is still on
18 the line, is looking at impacts broadly associated with the
19 five leases that have already been that were issued
20 yesterday, somebody said. So really, it's the way that
21 each process is framed that defines how -- the extent of
22 it.

23 I personally think it's hard to narrow the
24 offshore wind world down to looking at just federal waters
25 because you can't do anything that is just in federal

1 waters. Literally, you must go through state waters, you
2 have to touch land, you have to get transmission. So
3 there's a lot of logic to doing these jointly and there's
4 no reason not to do it except that it adds some time and a
5 lot of staff commitment from state and other agencies.

6 MS. CROLL: Thank you.

7 MS. ANDERSON: Okay. Thank you so much. We are
8 going to move on to the last hand I see raised, which is
9 Councilwoman O'Connell.

10 You should be able to unmute on your end.

11 MS. O'CONNELL: Hi again. Thank you. I'm Amanda
12 O'Connell, Councilwoman with Tolowa Dee-ni' Nation.

13 So I have an additional, I guess,
14 comment/question regarding the CEQA NEPA joint process, and
15 that is, if the Energy Commission or whoever will possibly
16 be offering training or workshops specific to that joint
17 coordination on CEQA NEPA, I realize the state, I think,
18 has put out, you know, a guidance document on that, but
19 it's just not the same as, you know, getting that
20 information through training from a live person, whether
21 that's virtual or in person. But I think that that would
22 be a suggestion for stakeholders and agency staff and
23 tribes or anybody that might be interested in learning more
24 about the joint process.

25 So that's all I want to say.

1 MS. ANDERSON: Okay. Thank you.

2 And with that, I'm going to hand it back to Eli
3 because I do not see any more raised hands.

4 MR. HARLAND: Great. Well, if you could go to
5 the next slide, I'd appreciate that.

6 So that concludes our second panel. So thank you
7 to all the panelists for your participation, both your prep
8 work and also your on the spot responses to questions and
9 answers here. We greatly appreciate it.

10 So for the Permit Roadmap specifically, we are
11 asking for written comment on this public workshop to be
12 submitted by June 19th. The instructions for that will be
13 on the next slide. I do believe that Hilarie put into the
14 chat, as well, information on how to access that.

15 And then in the workshop notice for today,
16 there's information on how to submit written comments.
17 We're asking for those by June 19th because we're busy
18 developing a draft Strategic Plan that's comprehensive and
19 covers all of the topics that are required to be covered
20 within AB 525. And there will be a permitting chapter in
21 that draft Strategic Plan. So comments for us coming in by
22 June 19th will help us be able to synthesize those and get
23 a broad view of all the perspectives on the reactions to
24 today's workshop. And so appreciate everybody working
25 through those.

1 Also, I just want to thank everybody who's been
2 attending the CEC's AB 525 workshops. We had two workshops
3 last week. We had a workshop yesterday and then you're
4 here holding on into Friday. So we were hoping to be able
5 to send people out at about midday today instead of keeping
6 you too late on a Friday after a series of workshops and I
7 think we have got pretty close to that.

8 So I'm going to turn it back here in a second to
9 Hilarie for our public comment period. And after we're
10 done with the public comment period, we'll conclude this
11 workshop. But thanks again to all of our panelists, all
12 our presenters, everybody who's listening in today and
13 actively asking questions and staying engaged. We do
14 appreciate it.

15 So Hilarie, I'm going to pass it back your way
16 and we're going to do the comment -- public comment period.

17 MS. ANDERSON: Thank you so much.

18 So hello, everyone, again. For the record, I'm
19 Hilarie Anderson with the STEP Division. We're going to
20 begin our public comment section now. And this is an
21 opportunity for the attendees of this workshop to give
22 their comments.

23 Each person will have up to three minutes or less
24 to speak. Comment times might be reduced to ensure that
25 we're able to hear from everyone.

1 To make a comment, individuals on Zoom should
2 click on the raise-hand icon. For those of you calling in
3 by phone, press star nine to raise your hand and then star
4 six to unmute. When you're called upon, I will open your
5 line. Please make sure to unmute on your end. And for the
6 record, please state and spell your name and give your
7 affiliation, if any, and then begin your comment. We'll
8 show a timer on the screen and we'll alert you when your
9 time is up. All comments will become part of the public
10 record. And I will go in order of hands raised that I see.

11 So with that, we will go to our first hand that I
12 see, and so Molly Croll, your line is open. Please state
13 and spell your name for the record, give your affiliation,
14 if any, and then begin your comment.

15 MS. CROLL: Thank you. Molly Croll again,
16 C-R-O-L-L, with American Clean Power Association.

17 Thank you to the CEC for putting on an excellent
18 workshop. The state has really led a very thorough process
19 for considering different permitting models and for seeking
20 input from stakeholders.

21 Now we are eager for state agencies to begin
22 developing a more detailed version of the Permitting
23 Roadmap that will provide offshore wind leaseholders and
24 stakeholders clear information about when different
25 components of the permitting process will occur, as well as

1 what data and information will be required and assessed in
2 those processes. Much of this detail will be essential to
3 ensuring an efficient and effective process, regardless of
4 which model or models the state pursues, such as shared
5 survey protocols, process dashboards, and approaches for
6 shared problem solving.

7 However, the CEC should absolutely include a
8 recommendation on the preferred model as part of the final
9 chapter adopted in the Strategic Plan. ACP California
10 supports the coordinated approach presented in the roadmap.

11 We also support many of the elements articulated
12 in the December conceptual Permitting Roadmap, which
13 include commitment to develop a single permitting
14 application checklist, an integrated process for submittal
15 and review of material, schedules for inter-agency
16 coordination or review, milestones and timelines for
17 completing permitting, close coordination, and potential
18 joint review with the federal government, and processes for
19 problem solving. In addition, we recommend the state
20 identify a lead coordinator who can manage timelines and
21 ensure the state is meeting its commitments. Some of these
22 elements can be effectuated through MOUs as Scott
23 presented.

24 I also appreciate Scott's comments about the need
25 to keep momentum up. This is going to be a number of years

1 in the making and we'll need the state to provide
2 sufficient and sustained funding for agency staff.

3 So in conclusion, we urge the Commission as part
4 of the final Permitting Roadmap included in the AB 525
5 Strategic Plan to move forward with a plan to implement the
6 coordinated permitting approach, including defining the
7 next steps for state agencies to build out each element of
8 that approach.

9 Thank you.

10 MS. ANDERSON: Thank you so much.

11 I am not seeing any other raised hands, so I will
12 do a last call for public comments, and that will be use
13 the raise-hand function at the bottom of your screen if
14 you're on Zoom, star nine, if you're on the phone. And
15 I'll give it just a second to see if we have anybody pop
16 up. Okay, I am seeing no more raised hands.

17 So this is going to conclude our public comment
18 period. I just want to thank you for public comments
19 today. And as a reminder, we're accepting written comments
20 by June 19th. The information is on the screen on how to
21 submit your written comment.

22 And with that, I will turn it back to Eli
23 Harland.

24 MR. HARLAND: Thanks, Hilarie.

25 And I'll say that concludes the workshop today.

1 So thank you again, everybody, and have a wonderful
2 weekend. And we are adjourned.

3 (Off the record at 1:35 p.m.)
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CERTIFICATE OF REPORTER

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 22nd day of June, 2023.



MARTHA L. NELSON, CERT**367

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I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were transcribed by me, a certified transcriber and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

I certify that the foregoing is a correct transcript, to the best of my ability, from the electronic sound recording of the proceedings in the above-entitled matter.



MARTHA L. NELSON, CERT**367

June 22, 2023