STAFF WORKSHOP

BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION

AND DEVELOPMENT COMMISSION

| DOCKET | | | | |
|-----------|-------------|--|--|--|
| 09-IEP-1C | | | | |
| DATE | NOV 13 2008 | | | |
| RECD. | NOV 18 2008 | | | |

In the Matter of:

Preparation of the 2009 Integrated
Energy Policy Report

09-IEP-1B
09-IEP-1C
Electricity Demand Forecast and
Resource Plan Data Request
)

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

THURSDAY, NOVEMBER 13, 2008

10:06 A.M.

Reported by: Peter Petty

Contract No. 150-07-001

PETERS SHORTHAND REPORTING CORPORATION (916) 362-2345

STAFF PRESENT

Chris Kavalec

Tom Gorin

Jim Woodward

ALSO PRESENT

Jacqueline Jones Manuel Alvarez Southern California Edison Company

Kathy Treleven
Pacific Gas and Electric Company

Andrew B. Brown, Attorney Ellison, Schneider and Harris, LLP on behalf of Constellation New Energy

Robert Gomez (via teleconference) Pacific Gas and Electric Company

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| 1 | PROCEEDINGS |
|----|--|
| 2 | 10:06 a.m. |
| 3 | MR. KAVALEC: Welcome to the staff |
| 4 | workshop on the electricity demand forecast |
| 5 | resource plans, draft forms and instructions. |
| 6 | I'm Chris Kavalec from the demand analysis office. |
| 7 | And before I get to the agenda, some |
| 8 | housekeeping items. There are restrooms behind |
| 9 | you in the atrium to the right-hand side of the |
| 10 | exit doors. There's a snack bar/deli up on the |
| 11 | second floor. And in the event of a fire alarm, |
| 12 | please follow staff out the exists to the far |
| 13 | katty-corner from the Commission. |
| 14 | Okay, so on the agenda today we have |
| 15 | three presentations. The first is on the demand |
| 16 | forms and instructions by Tom Gorin of the demand |
| 17 | analysis office. And that will be followed by a |
| 18 | period of time for questions and comments for Tom. |
| 19 | Second, we have a presentation on the |
| 20 | resource supply of forms and instructions by Jim |
| 21 | Woodward. And that will be followed by another |
| 22 | period of time for questions and comments. |
| 23 | And third, we will have a discussion on |
| 24 | confidentiality considerations by Jim Woodward. |
| 25 | We're hoping to finish by around 12:30, but we can |

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1 go a little bit longer if we have to.
```

- We need written comments back, according
 to the workshop notice written comments are due by
- 4 tomorrow at 5:00, but we've extended that to
- 5 November 19th at 5:00.
- 6 And in your written comments please
- 7 include the docket number and whether the comments
- 8 apply to the demand side or the supply side. And
- 9 all the relevant information that you need is
- 10 given in the workshop notice.
- 11 After this workshop, and once we've
- 12 received comments, we will incorporate those
- 13 comments, and with input from the IEPR Committee
- 14 we will produce a final forms and instructions for
- 15 adoption in early December.
- 16 And with that I will introduce Tom Gorin
- 17 to do the demand forms.
- 18 (Pause.)
- 19 MR. GORIN: I think that since there's
- only a few people here, if utilities or
- 21 stakeholders that have questions want to come up
- 22 to the table, and we can almost take questions as
- we go on the demand side forms.
- 24 (Pause).
- MR. GORIN: Basically the demand forms

1 are relatively similar to what was issued in 2007.

- 2 The same requirements for demand forecast and
- 3 supporting information from LSEs above a 200
- 4 megawatt annual peak. We're requesting these to
- 5 be supplied by February 13th.
- 6 The instructions and procedures are in
- 7 the draft demand forecast forms and instructions
- 8 we will -- after comments are received we will
- 9 issue a final to be adopted by the Commission
- 10 probably in mid-December.
- 11 The demand forecast is used for resource
- 12 adequacy assessments, analysis of impacts of
- demand side programs, including energy efficiency,
- 14 demand response and renewables. It's going to be
- used as a starting point for the PUC 2010 long-
- 16 term procurement proceeding; and being used in
- various transmission and planning studies by
- 18 various parties, including the ISO.
- 19 The purpose of the forecast request,
- 20 we'd like utilities to provide their estimates of
- 21 their forecasts to get alternate views of the
- demand trends that the utilities are seeing, if
- they are different from what we're seeing. And
- 24 actually to support development of our forecast,
- in particular accounting for energy efficiency,

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1 renewable and demand side program plans.
```

- Providing, you know, historic data for calibration
- 3 in support of geographic disaggregation in staff
- 4 forecast; and to support assessment of potential
- 5 migrating loads.
- 6 Changes from -- basically the changes
- 7 from the 2007 forms and instructions are to have
- 8 parties submit substantially increased
- 9 documentation on methods used to quantify impacts
- of efficiency programs. And we're still keeping
- 11 committed or uncommitted separate.
- 12 This was a major issue in -- the impacts
- of the programs were a major issue in the 2007
- 14 IEPR, and are anticipated to continue on in being
- discussed in the 2009 IEPR. So we want more
- increased documentation on how those impacts are
- 17 accounted for in forecasts.
- 18 And in this cycle we've attempted to put
- in an abbreviated version of the retail
- 20 electricity price forms included in the demand
- 21 forms. There will be no additional retail
- 22 electricity price forms asked for, so this
- 23 document attempted to merge four documents into
- one document.
- Our expected forecast process is to

1 provide a preliminary forecast in February 2009.

- 2 And receive the forecast from the utilities and
- 3 LSEs.
- We're anticipating publishing a
- 5 comparison report in March, and have hearings or
- 6 workshops on the differences in the demand
- 7 forecast. Following those hearings, we will
- 8 produce a revised staff forecast, following
- 9 direction from the Committee, in May.
- 10 And then have a revised forecast
- available for adoption in the summer of 2009 to
- 12 feed into the 2010 long-term procurement process
- that will be starting then at the PUC.
- 14 The conventions are similar to what they
- 15 were before. Everything has been moved two years
- out. The forecasts are through 2020. The adopted
- 17 forecast is going to be from 2010 to 2020. We're
- 18 not going to adopt a 2009 number because we will
- 19 be halfway through the year at least when the
- 20 adopted forecast is done.
- 21 The main forecast should include
- committed energy efficiency, renewable and non-
- 23 dispatchable demand response impacts. Those are
- 24 committed programs with approved funding, at least
- 25 preliminary program plans.

```
We're anticipating the IOUs will have
 1
         their 2009 to 2011 programs committed by then for
 2
         the PUC -- from the PUC. If those are actually
 3
 4
         committed, we would like them included in -- those
 5
         plans included in the committed part of the
 6
         forecast.
                   Uncommitted programs are those that are
         expected or scheduled, but not approved.
 8
         Dispatchable demand response programs are
10
         reported, but not included in the forecast because
11
         they're more -- used more as a supply option.
                   So, with that, the form 1 -- 1.1, 1.2,
12
13
         1.3, are basically the same -- and 1.4 are
14
         basically the same as they were before. 1.1 sales
         by sector or customer class, the bundled
15
         customers, and also require assumptions about
16
17
         migrating load.
18
                   1.2 distributionary sales by customer
         category. Bundled resale direct access, community
19
20
         choice aggregators, et cetera. 1.3 is peak by
21
         bundled customers. Also noting assumptions about
         migrating load.
22
```

23 And 1.4 is distributionary peak by
24 customer category. And also with direct access
25 and departing loads. 1.5 are temperature

1 scenarios based on one-in-five, one-in-ten and

2 one-in-20 and one-in-40 of temperature occurrences

3 for peak.

forms.

1.6a and b are hourly loads for selected years for the last two years, and one forecast year by customer category. And I'm proposing to combine 1.6a and b. The way the pdf file came out didn't exactly show everything that was available in the -- everything that was required in the

What I was proposing to do in lieu of form 1.6a and b is record the hourly loads for each of these different -- the bundled load, bundled losses, unbundled load, unbundled losses, other load, which are the original 1.6a, total system load, interruptibles and outages.

And then on the last three columns are different footprints that each of the LSEs may have. And so the distribution service area is one footprint; transmission planning area is a separate footprint for some utilities. And then some utilities, some LSEs act as a control area, which would have a completely different footprint if the control area is greater than their service area.

1 If respondents have questions about that

- 2 we would be happy to talk to them on a one-on-one
- 3 basis to review the geographic definition, or the
- 4 geographic definitions of those areas.
- 5 1.6c is historic forecast hourly
- 6 loads by sub-area, if they are available. Some of
- 7 the larger utilities break their regions into
- 8 different sub-areas which would be useful for
- 9 transmission planning studies and distribution
- 10 planning studies that we're undertaking.
- 7a and 7b require private supply
- 12 forecasts. There's a note in the instructions on
- 13 1.7c which would refer to uncommitted private
- 14 supply. That is in the instructions, and it was
- omitted from the tables. That will be put in the
- 16 tables.
- 17 But 1.7c is expectations of uncommitted
- 18 private supply programs that may be in place in
- 19 the future. The 1.7a and 1.7b are existing
- 20 private supply and self generation. And we want
- 21 energy and expected peak.
- 22 Actually there was a question from some
- of the staff that I received this morning about
- the ability for respondents to list this by
- 25 generation technology because there's a desire to

1 know that with the various types of programs that

- 2 are available. So I would ask for comments from
- 3 the LSEs, the respondents, as to their ability to
- 4 provide private supply by generation technology.
- 5 Form 2 are the basic economic and
- 6 demographic drivers used to develop the forecast.
- What we want is what the various economic and
- 8 demographic drivers are that are used to develop
- 9 the utility forecast, or the LSE forecast.
- 10 State or national economic or
- 11 demographic assumptions, service area economic and
- 12 demographic assumptions. Your assumed electricity
- and natural gas price forecast. Customer
- 14 accounts. And the data sources and assumptions
- 15 that are used should be documented in form 4.
- 16 I think it would be helpful in the
- documentation if you could note the date of the
- 18 economic forecasts that you're using, because I'm
- of the opinion that the economic forecast may be
- 20 changing between now and the near future. So we
- 21 would like to put a vintage on the assumptions
- that were made.
- Form 3 is a recording of committed and
- 24 uncommitted efficiency impacts. Form 3.1 is
- 25 efficiency program and first-year cost and

1 impacts. 3.2 are efficiency program cumulative

- 2 impacts, savings from the current year plus
- 3 decayed savings from previous years.
- 4 And 3.3 is renewable and distributed
- 5 generation program cost and impacts including
- 6 those programs which comply with CSI. There's
- 7 also a desire to break that up by generation
- 8 technology if at all possible.
- 9 And 3.4 is demand response program costs
- 10 and impacts.
- The methodology and assumptions for the
- 12 data sources for these are documented in form 4 --
- form 5 of the report. And we're especially
- 14 interested in points in peak impacts of renewable
- programs and how they were developed.
- Form 4 is a narrative form talking about
- 17 demand forecast methodology including definition
- of areas that -- sub-areas that would be reported
- in 1.6, if you use them. How migrating loads
- 20 accounted for. What weather adjustments are made,
- 21 what weather stations you use, and how the
- 22 sensitivities are developed. And discuss the
- forecast performance and summary statistics which
- refer to calibration of the models.
- Form 5 and 6. Form 6 is a new form.

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1 Describes the methodology of demand side programs.
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- Form 5 is the data sources for committed demand
- 3 side program impacts and how those are
- 4 incorporated in the forecast.
- Form 6 is methodology assumptions and
 data sources for uncommitted demand side program
 impacts. And what we're interested in is how
- 8 uncommitted demand side impacts are incorporated
- 9 in the forecast in the absence of specific program
- 10 plans, and how those impacts are derived. That's
- probably going to be a major focus on this IEPR.
- 12 And we also want to focus on peak impacts of
- both of those committed and uncommitted programs.
- 14 Form 7 is aimed -- are the ESP
- 15 forecasts. And what we're looking for is to
- submit at least the forecast of contracted load by
- 17 IOU service area, and any expected load, if there
- 18 is one. Our desire is to figure out what the
- 19 entire load of the state that needs to be served
- 20 is. And include an explanation of the basis of
- 21 the forecast.
- The price forms were essentially taken
- from the price forms that were developed last
- 24 year. And I tried to consolidate some of those.
- Form 8.1a for the IOUs is revenue requirements by

```
1 \, cost category. And we would like that data from
```

- 2 2006 through the forecast period.
- 3 And I'm not sure about the best way to
- 4 report it. 2006 to 2008 should be in nominal
- 5 dollars because they're the actual revenue
- 6 requirements that were spent.
- 7 2009 into the future I would like in
- 8 real 2008 dollars, based on current and
- 9 anticipated authorization levels, or your best
- 10 forecast of those.
- 11 These are essentially the same
- 12 requirements for POUs, although the words are a
- 13 little bit different. We would like revenue
- 14 requirements by expense category. Same definition
- of dates requested. These dates are slightly
- different than what you'll find in the forms. The
- forms go back to 2004. I'm going to take 2004 and
- 18 2005 out of them for all the requirements, for
- 19 price information.
- 20 ESPs, we'd like estimated power supply
- 21 costs. And same period, would probably be through
- 22 the end of the existing contract periods. And
- those will be aggregated at the IOU level.
- 24 This is a duplicate slide. This is not
- 25 in your -- this is revenue allocation by bundled

| 1 | customers. | It's not in your | handout. And we |
|---|--------------|-------------------|------------------|
| 2 | would like t | the allocation by | customer or rate |

3 class because we're trying to figure out how

4 revenue is allocated amongst the rate classes.

And the purpose of these requests is

trying to, you know, reconcile the revenue

requirements with the price forecasts that were

used in the utility forecasts.

And this is a revenue allocation for direct access customers by rate class. For the direct access -- for the direct access part service from the IOUs.

Form 8.2 is more detail than was asked for last time. We're asking for residential electricity sales by baseline percentages for each baseline territory. This only needs to be reported by utilities that have tiered rates.

We're asking for monthly kilowatt hours and number of customers by 10 percent increments of baseline consumption up to 300 percent plus baseline consumption for the years 2006 to 2008.

The reason we're asking for this is that there's a lot of interest in the impacts of AB-1X on consumers and consumption. And this is probably the best level of disaggregation that we

1 can look at this information of sales and

- consumption. And it's a way to actually ascertain
- 3 the impact and how many customers AB-1X impacts.
- 4 We received data at this level of detail
- 5 in, I believe it was 2001 for the initial
- 6 examination of AB-1X and the development of tiered
- 7 rates. For those utilities that submitted that
- 8 data I would be happy to send them the template
- 9 that we received from them, the data that we
- 10 received from them in 2001, so they can see the
- 11 level of detail that we have.
- 12 What we're interested in is defining the
- distribution of residential consumption. And in
- 14 that way we can define how many people are
- 15 impacted by various programs based on consumption
- 16 levels.
- 17 There's a slightly urban myth that or
- 18 assumption that consumption in residential classes
- is normally distributed and from all of my
- 20 previous analysis it's definitely not normally
- 21 distributed.
- Form 8.3 are pricing factors that are
- used to develop purchased power. And we want 2006
- 24 through the end of the forecast period and the
- 25 actual series of pricing factors that are used for

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each of the components. We realize that these are
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- 2 just forecasts of natural gas prices, or other
- 3 forecasts. But we would like to see what those
- 4 are.
- 5 So essentially, I think Jim is going to
- 6 cover the confidentiality part. If there are any
- questions, or we can take questions afterwards,
- 8 too.
- 9 MS. JONES: Well, I've got a lot of
- 10 questions.
- MS. TRELEVEN: Me, too.
- MS. JONES: Okay. I guess --
- 13 THE REPORTER: Please identify yourself.
- 14 MS. JONES: Jacqueline Jones from
- 15 Southern California Edison. And I guess the
- largest looming issue for us is with respect to
- 17 the definition of committed and uncommitted for
- 18 the demand side. Because right now they're going
- 19 through the process of evaluating and re-
- 20 evaluating their program plans, as well as with
- 21 respect to the demand forecast.
- How those categories of savings, like
- 23 total market gross goals and things like that are
- 24 going to be incorporated into the demand forecast.
- 25 It's a really large issue that basically

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is going to impact everything that goes into these
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- forms because it's built into the very beginning
- 3 at the lower levels. So once it's incorporated,
- 4 if things change, then it will end up changing
- 5 everything that we would have compiled.
- 6 The process at the PUC, I believe, is
- 7 not slated to even begin the approval process
- 8 until January 15th for the EE side, anyway. And
- 9 I'm not sure how they're planning to do the
- 10 incorporation into the demand forecast for the
- 11 total market gross goals or whatever it is they
- decide that they're going to incorporate.
- 13 So there's a lot of pending issues. And
- 14 having a due date for February 13th for all of
- 15 this data means that we would have to turn in data
- 16 that's very much in flux.
- 17 MR. GORIN: I understand the problem.
- MS. JONES: I figured you would.
- 19 (Laughter.)
- 20 MR. GORIN: And that's why we wanted to
- 21 keep our old definition of committed and
- 22 uncommitted. We -- whereas if the programs are
- 23 not -- are you saying that -- does this involve
- 24 the 2009 to 2011 programs, and you're not going to
- 25 know what those are going to be until some time in

```
1 2009?
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- 2 MS. JONES: Yes, basically they have
- 3 applied for bridge funding. And they don't expect
- 4 the final decisions to be made until after 2009.
- 5 So if you continue with the definition of approved
- and not approved for committed and uncommitted,
- 7 then there will be no committed demand side
- 8 management program.
- 9 MR. GORIN: Past 2008?
- 10 MS. JONES: Correct.
- 11 MR. GORIN: I'm not quite sure how to
- 12 answer that right now.
- 13 (Laughter.)
- MR. GORIN: I'm sure we will formulate
- an answer for that.
- MS. JONES: Okay.
- 17 MR. GORIN: We have the expectation that
- those may be actually approved before 2009.
- 19 MS. JONES: Welcome to the world of the
- 20 utilities.
- 21 (Laughter.)
- MS. TRELEVEN: Jacqueline, maybe give
- 23 the appropriate --
- MR. KAVALEC: You've got to identify
- yourself.

MS. TRELEVEN: Sure. I'm Kathy Treleven 1 2 from PG&E, from state agency relations there. our energy efficiency folks and our demand 3 4 response folks have similar timing issues. 5 particular, on demand response, we have a brand 6 new look due to the Energy Commission on April 1st that's going to be incorporating just about everything we thought of that goes past 2011, plus 8 the brand new dynamic pricing regime that we're 10 moving toward. And the folks there said, I don't know 11 what I could give you before mid-March that would 12 13 be a meaningful movement toward those new numbers. 14 In addition, for our energy efficiency 15 folks, especially those that work with the ARB and on greenhouse gas goals, the whole question of all 16 of us coming up with different forecasts of energy 17 efficiency is very troubling. PG&E would like to 18 work toward consensus on --19 20 MS. JONES: Um-hum, SCE, also. 21 MS. TRELEVEN: -- what our goals are. And in particular, not only on consensus, but on 22

sort of a good, solid baseline about where we're

beginning and where we're ending. So that I mean

you can't talk about a 2007 to 2018 forecast and

23

24

then use ee numbers built on 2009. There's some

- 2 real mismatch.
- 3 And I recognize that this is part of
- 4 what I think Mike Jaske called the Manhattan
- 5 Project --
- 6 (Laughter.)
- 7 MS. TRELEVEN: -- of dealing with our
- 8 different types of demand models as we figure out
- 9 what's in energy efficiency. And we're committed
- 10 to working, as part of the working group, on
- 11 figuring that out.
- So, best efforts, if we can't change the
- deadlines. But there's a lot of data being
- 14 developed over the winter and the spring that
- would be of use for this effort.
- MR. GORIN: Well, it may be, and I
- believe an email went out yesterday about the
- 18 efficiency working group with us and the PUC and
- 19 Itron for a kickoff meeting in early December.
- 20 This may be -- these forms may be best
- 21 handled not in that arena, but, I mean, they may
- 22 be something that we put off until a forecast
- 23 revision.
- 24 The primary -- not the primary, but one
- of the major objectives is to have what we feel is

1 the best demand forecast available with all the

- assumptions, try to be outlined, on efficiency
- 3 assumptions for use in the long-term procurement
- 4 proceeding that's undergoing at the PUC.
- 5 And, you know, there are various changes
- in definitions of what is going on there. We're
- 7 going to have to take those into account here at
- 8 some time before the forecast is adopted.
- 9 So there may be some leeway in turning
- 10 in those forms and the interpretations of those
- forms. But we will still like to keep our basic
- 12 definition of committed and uncommitted because
- 13 there are other agencies that use our forecast
- 14 that are not comfortable with having uncommitted
- savings placed into the demand forecast for
- 16 future.
- I would not think the ISO would be
- interested in hoping-we-met goal in their planning
- 19 for how to operate the grid in the next five
- 20 years. They have a more conservative approach, I
- 21 would guess, to that.
- MS. JONES: Well, the only option that
- 23 we would have with respect to that would be to
- 24 provide an unmanaged forecast. And I don't know
- if that's useful to them or not.

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MR. GORIN: Yeah, that's probably not
 1
         useful to them. So I would suggest that we -- I
 2
         will take this up with Mr. Jaske to see if we can
 3
 4
         come to some kind of resolution. Because this is
 5
         going to be an ongoing question for this entire
 6
         IEPR process.
                   MS. JONES: Well, I guess that is the
         major over-arching issue. I don't know if you
 8
         want to go through the individual things or not.
 9
                   MR. GORIN: Would you want to provide
10
         those in written comments or --
11
                   MS. JONES: Yes, we can do that.
12
13
                   MR. GORIN: Okay.
14
                   MS. TRELEVEN: I have one more short
         comment, and that's in the area of private supply.
15
                   MR. GORIN: Yes.
16
                   MS. TRELEVEN: Searching out the folks
17
         who could gather that information it sort of
18
         became clear we don't really have this by self-gen
19
20
         versus those who do self-gen and then sells an
21
         excess.
                   And if we go program by program,
22
23
         historically, or forecast, we can miss some
```

entities. So I'm just letting you know this is a

bit of a challenge. And, you know, even down in

24

1 the residential level there are folks who are just

- 2 serving their own load, they're sending a little
- 3 power to the grid.
- 4 So, it's a funny way to cut the data, to
- 5 put private supply in the demand forms.
- 6 MR. GORIN: Okay.
- 7 MS. JONES: Actually, if I could clarify
- 8 the discussion about the form 1.6b, the new form.
- 9 You have provided a revised 1.6a.
- MR. GORIN: Oh, okay. Yes.
- 11 MS. JONES: Will that eliminate 1.6b?
- 12 MR. GORIN: That will eliminate 1.6b.
- MS. JONES: Okay.
- 14 MR. GORIN: If you have a control area
- 15 that's different than your transmission area, we
- would like the hourly loads for that control area,
- 17 also.
- 18 MS. JONES: Okay. Edison,
- 19 unfortunately, is still working through that
- 20 issue; having a little trouble identifying who's
- 21 responsible for this type of data. But we're
- 22 still working on it.
- MR. GORIN: I've been here a little
- 24 while, and it was a lot easier when geography was
- 25 geography.

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1 (Laughter.)
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- 2 MR. GORIN: And geography has changed in
- 3 the utility industry business substantially in the
- 4 last 20 years.
- 5 MR. BROWN: Tom, my name's Andy Brown.
- 6 I'm with Ellison, Schneider and Harris. I'm here
- 7 this morning for Constellation New Energy and I
- 8 have a couple of comments this morning.
- 9 MR. GORIN: Um-hum.
- MR. BROWN: First, thank you for
- 11 extending the date for written comments. That's a
- help. I think we're going to try to work with
- 13 some other folks and give you a set of comments
- from the ESP perspective. At least that's my
- 15 expectation.
- A couple of pragmatic comments first,
- 17 both for your forms, but also on the supply forms.
- 18 I think it would be helpful if we could have
- 19 upfront in the instructions a table that lists the
- forms, and then all the different types of
- 21 entities to be clear on which ones need to be
- 22 submitted, because --
- MR. GORIN: Right.
- 24 MR. BROWN: -- working through the
- 25 instructions versus what's marked on the heading

of some of the table, there's a little

- 2 disconnection sometimes.
- 3 Another somewhat pragmatic issue --
- 4 well, two. One is that the February submission
- 5 date has raised some consternation, both because
- of how soon it will be relative to when the forms
- 7 are finalized; but also because my understanding
- 8 for some of the folks that would be looking to
- 9 gather this information are also folks that are
- involved with systems that are in the process of
- 11 getting changed because of MRTU.
- 12 And MRTU has a Feb 1 target kickoff
- 13 date, but there's a lot of consternation about
- when that'll get finalized, and sort of bugs post-
- 15 kickoff.
- 16 And so I wanted to raise that. I don't
- know the degree of problems that might come up, or
- 18 how much we can get done beforehand. But it is an
- 19 area focus of a lot of folks that interacts with
- 20 the vendors that are working with ISO on the
- 21 systems. That they would then interface to do
- 22 some data mining in terms of the forms you've
- 23 asked for. So that was brought up to me
- 24 relatively recently.
- 25 Also, it's my understanding from a quick

```
1 calendar check that last year the two forms
```

- 2 weren't due on the exact same date. There was a
- 3 little lag. So when folks said, we have to get it
- 4 all due on one day there was a little concern
- 5 there in terms of getting it all pulled together.
- 6 So I was wondering if the timing could
- 7 be staggered to some degree.
- 8 MR. GORIN: You're referring to the
- 9 demand and supply forms?
- 10 MR. BROWN: Right. Exactly.
- On the ESP-related forms, on a couple of
- 12 them it's noted that you're asking for data
- relative to customers we have under contract.
- 14 And there's a little bit of a lack of
- 15 consistency. We're assuming that for forecasting
- 16 you're only really asking for forecast out to that
- point in time. But I think we need a little
- 18 clarity on that issue.
- MR. GORIN: For forecasts that are just
- through the length of the contract?
- MR. BROWN: Right. Because that's stuff
- 22 we have certainty about. And forecasting past
- 23 that becomes pretty speculative as to the
- 24 individual entities, --
- MR. GORIN: Right.

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1 MR. BROWN: -- individual customer
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- 2 entities.
- 3 We appreciate dropping off the 04 and 05
- dates. There is still, however, some concern to
- 5 the extent we're looking back historical and have
- to do data mining issues there. I'm going to try
- 7 to get more feedback about those specific
- 8 concerns, but I just wanted to highlight that
- 9 again.
- 10 And then on the last issue I think we
- spoke about this a little bit before, and we're
- 12 looking at it again. I need clarity on whether or
- not you're looking for ESPs to provide form 8.3.
- 14 And then also on the pricing
- 15 information, we're still looking at the manner of
- developing that. Talking about revenue
- 17 requirements is a little bit of a term that
- doesn't quite square with the ESP model.
- MR. GORIN: Right.
- MR. BROWN: But we'll touch base with
- 21 you on that.
- MR. GORIN: Okay.
- MR. BROWN: Thank you.
- MR. GORIN: Any other questions?
- 25 Comments?

1 With that, I'll turn it over to Jim

- Woodward.
- 3 MR. WOODWARD: Thank you, Tom, and good
- job. I'm Jim Woodward with the electricity
- 5 analysis office, California Energy Commission.
- 6 Glad to be here with you. Thank you for coming to
- 7 the workshop, for you here and for those listening
- 8 on the web.
- 9 Appreciate the efforts of working with
- 10 us in the past years in providing the data that we
- 11 requested, starting with 2005 and 2007 IEPR. And
- 12 for those of you who have had longer careers than
- that in the CFM processes back in the 80s and 90s,
- 14 last done in 1996.
- So we hope that this process on the
- supply side has reached a level of maturity now
- with the 2009 forms and instructions where there
- is a lot more reasonable expectations involved on
- 19 both sides of what kind of information we're
- 20 requesting, when it might be due, the kind of
- 21 formats we're looking for, and the kind of quality
- of dialogue about that data and the usefulness of
- 23 it.
- 24 Let me begin with the last slide here to
- 25 note the same changes that we had earlier. We're

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1 now looking for a December 17th date for adoption
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- 2 by our Commission at a business meeting. And
- 3 comments will be due, formal comments, on the 19th
- 4 not the 14th. And informal comments also still
- 5 welcome that way.
- I prefer not to have to explain why we
- 7 had to make these changes with no ad hominem
- 8 arguments. All that I would offer is that while
- 9 we have real good instructions, I think, for the
- 10 supply and demand data we'd like to file, we don't
- 11 have a similar set of instructions for Energy
- 12 Commission Staff about how we're to go about this
- long process. And I'm not sure who would write
- that instruction manual. We're getting there.
- Anyway, welcome. And this will be a
- 16 brief presentation. I think it can be more
- 17 informal, so if you have questions or comments at
- any particular point, please speak up; don't have
- 19 to wait till the end if there's something you want
- to say, or clarify.
- 21 This is a staff workshop, we've tried to
- 22 keep this informal so far so that the interaction
- can be greater, for the sake of improving the data
- that we're collecting and how we'll use it.
- 25 Again, we're asking for information from

1 all the load-serving entities that had an annual

- 2 peak demand noncoincident peak of at least 200
- 3 megawatts in either 2007 or 2008, this year.
- 4 The filings are proposed to be due
- 5 February 13th. There is a procedure for asking
- for an extension on the delay. And that can be
- 7 done -- there's a way to do that in advance.
- 8 We did try to consolidate the demand and
- 9 supply form filing dates partly so that there's a
- 10 better match between the two in the data that is
- 11 prepared, in some cases, by the same staff. But
- there was an interest in making sure they're
- aligned and matched with the same terms, same data
- in some cases.
- 15 And, Andy, the only real good suggestion
- I have, no matter what the data is, if you want
- different dates, just to file one set of forms
- 18 earlier.
- 19 (Laughter.)
- MR. BROWN: Noted.
- 21 MR. WOODWARD: It's not something I
- 22 usually did, but it's possible. And we do get
- 23 people that file early. Asuza will probably be
- 24 the first one to file again, I thank Bob Tang for
- 25 that leading indicator of how the data's going to

- 1 look.
- 2 The electricity resource plans data have
- a lot of value. We are asking for a great many
- 4 datapoints on these forms. And some of these are
- 5 your best estimates or median value central
- 6 tendencies of a forecast or estimate. You'll ask
- 7 us to connect the dots, of course.
- But in some cases we'll actually pull
- 9 back even farther in the assessments that we do,
- 10 much like when we were young and we got real close
- 11 to the tv and we saw a lot of dots. Sometimes
- it's not about connecting the dots, but pulling
- 13 back far enough to see the big picture.
- And we hope to do that for electricity
- 15 supply patterns, trends, generation, resources and
- needs for the ten-year forecast period based on
- 17 what we get from mid-sized and large LSEs. Five
- 18 years forecast period in the case of ESPs.
- And a big part of that will be to see
- 20 what the trends are in meeting energy efficiency
- 21 targets, demand response programs, and renewable
- 22 energy goals that utilities and other load-serving
- 23 entities expect to meet.
- 24 And especially to be able to track an
- emissions profile as it's expected. And there

1 would be assumptions involved for that for generic

- 2 resources. And there's uncertainties even for
- 3 specific planned resources when they come online.
- 4 But we're only giving an estimate and a
- 5 trend that we expect to do, much like the 2005
- 6 trends and assessment reports that we did.
- 7 And we'll be gaining insights, we
- 8 expect, on system reliability. Looking again
- 9 closely at POU resource adequacy, the rules and
- 10 protocols. We're looking a little farther out,
- for 2010 for monthly data, but in other respects
- we're looking to collect less data in general.
- 13 One other pattern we'll look for and
- 14 expect to see in some of these data filings are
- 15 LSE plans for repowering or retirement potential.
- So, as it showed up last cycle, for example, where
- 17 LADWP showed a period of time where Haynes or
- 18 Scattergood would be repowered in their long-term
- 19 resource plans. Or not.
- There are many assumptions, of course,
- 21 that we make and the LSEs make in the data that
- 22 they're being asked to provide. One of those key
- assumptions that we put in the instructions are on
- 24 the about the loading order.
- 25 And on page 13 of the instructions we do

1 ask LSEs to provide realistic estimates of the

- 2 capacity and energy to be achieved from loading
- 3 order programs. And not to assume that officially
- 4 prescribed or formally adopted targets could be
- 5 met precisely on schedule.
- 6 So, if there's a deficiency or a
- 7 contract problem that affects preferred resources,
- 8 that should become apparent in the resource plans.
- 9 And then there's a need to fill that. That need
- 10 must be filled by other resources farther down in
- 11 the loading order.
- 12 But we've aimed to put those adjustments
- to load in the top of the form on the S1 and S2
- 14 forms, including energy efficiency, demand
- 15 response programs, self generation and DG, so that
- they're accounted for first in looking at the load
- 17 obligations for energy demand for customers before
- 18 looking at the generation resources needed to meet
- 19 that load.
- 20 So, anyway, about the assumptions. LSEs
- 21 are expected to use what they know in providing
- these resource plans, which can serve as a
- 23 benchmark in some ways for how these programs are
- 24 developing and expected to be implemented.
- Those assumptions include everything

1 currently known about technical capabilities,

- 2 market incentives, regulatory constraints,
- 3 statutory mandates, policy guidance and other
- 4 requirements that are part of infrastructure and
- 5 markets in which they operate.
- 6 And in this regard I'd remind people
- 7 again that beyond the resource plan filings there
- 8 may be a request to -- probably will be other
- 9 requests to LSEs for data and analysis about
- 10 specific topics more closely matched to those in
- 11 the scope of the 2009 IEPR for which LSE
- 12 assessments, comments and analysis are requested.
- 13 But this is the kind of information we
- 14 expect will be basic, and a basis, a springboard
- for other considerations and comparisons.
- 16 One of the alternate filing
- possibilities we allow for this year is for LSEs
- 18 to use the forms for loads and resources that WECC
- 19 develops and approves for balancing authorities to
- 20 report to the WECC.
- 21 And this came at the good suggestion of
- 22 Nick Zettel of Redding. And he says that the
- forms for next year will probably be available
- 24 December 1st and will be due from the balancing
- 25 authority to WECC on March 1st. So that would be

1 very close in time to our February 13th date.

Now, most LSEs in California are not

3 using those forms, the loads and resources forms.

4 But I did hear some appreciation from LADWP about

5 that alternate filing possibility, to use the

forms they're already providing. And I expect

there are some other entities outside of Cal-ISO

8 that are using those forms from the WECC.

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If that's the choice of the LSE, we want to work with you closely to make sure that the data matches what we're asking for here. And one of these supplemental requirements will still be for the S5 form on bilateral contracts or energy agreements, procurement purchase agreements we'll talk about later.

The last bullet point here about assumptions and expectations. We say in our instructions, of course, that specific existing and planned resources are expected to be deliverable to load.

But farther out in the resource plan horizon there's most LSEs have a generic resource need for capacity and energy. And assumptions need to be made about how that energy would be deliverable to load involving new transmission

- 1 perhaps, or repowering.
- 2 And so those assumptions here are not
- 3 necessarily specified for all LSEs. If there's a
- 4 renewable energy requirement it may be that that
- 5 can be met through renewable energy credits that
- 6 are create-able. And so that component of the
- 7 need may not necessarily be deliverable to load.
- 8 This slide just highlights some of the
- 9 areas where data aggregation is appropriate,
- 10 acceptable and even preferred. None of these are
- 11 a change from 2007 in that respect. The
- 12 adjustments to load in the top of the forms,
- aggregate that effect from many different energy
- 14 efficiency programs or load migration.
- 15 Utility-owned hydro that's greater than
- 30 megawatts can all be grouped together.
- 17 Likewise what counts is eligible renewable energy
- 18 resources for 30 megawatts or less is grouped in
- 19 another category.
- 20 And, as a reminder, as the IOUs
- 21 certainly know, the renewable energy from small
- 22 hydro is usually not expected to be confidential,
- 23 whereas there may be a reasonable case to be made
- for keeping the nonrenewable energy from large
- 25 hydro confidential.

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1 QF resources by technology types.
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- 2 Again, no change here in what we've aggregated
- 3 before. Generic resource needs. We've just asked
- for two distinctions on the form between renewable
- 5 and non.
- And, again, the contractual resources,
- on the S1 and S2 forms, can be aggregated.
- 8 Probably should be aggregated if they're less than
- 9 one megawatt, or if there are many contracts from
- one supplier. This especially applies to the
- 11 wholesale procurement by ESPs. And they've done a
- 12 fine job in that area in the past.
- The major changes on the forms since
- 14 2007. I hope a lot of this is positive and
- 15 beneficial. And the first thing that's I think
- noteworthy is the collaboration we had with staff
- 17 at the PUC and the IOUs last spring as part of
- working groups in the long-term procurement
- 19 proceeding.
- 20 And we've incorporated all of those
- 21 changes, I believe, that were suggested at that
- 22 time. So the PUC can use this form or something
- like it, or use it as a springboard for something
- 24 else. But it helped to have discussions with
- 25 resource planners at the time about how to make

1 these forms more consistent, just from one to

another, for comparison purposes and just in ease

Our big suggestion was to make the -only ask for annual data. And let's see if I can
bring that up. On the S1 form, as you see, we're
only asking for annual data rather than monthly
data. Previously we were asking for 120 different
months in a ten-year forecast period, or 60 months
if you're an ESP. So that's a significant
reduction in the number of data points and cells.

And especially for the monthly energy forecasts, resource planners said that was often the most expensive, most burdensome and least useful forecast to do. WECC still requires that out four years, but we're asking for only annual energy forecasts ten years ahead. And also historical one year back, as you see.

On this template the blue font indicates changes from the previous IEPR cycle. Mostly suggestions from other users. These numbers are entered for illustrative purposes. People will have to delete them, please, before filling them out.

25 But one of the suggestions, a very

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1 simple one for just keeping annual data on one
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- form, is that many of the people will copy the
- 3 formulas and paste them across the rest of the
- 4 form. So it helps to have just annual data there.
- 5 One of the new things we're asking for,
- 6 it's on the S1 form, is this report of
- 7 noncoincident peak load and adjusted noncoincident
- 8 peak load for 2007 and '8. And that's here at the
- 9 bottom of the S1 form, this new little section
- 10 here. I can make that larger.
- 11 And this is, I think, fairly do-able. I
- 12 haven 't heard any resistance about this from any
- 13 LSEs, but it's asking for what the metered
- 14 deliveries were, and when that occurred. Plus any
- 15 emergency response for interruptible load that was
- 16 called on in that hour, for a total of what would
- be the adjusted annual peak load.
- 18 And what most LSEs use that number of
- 19 actual peak hour deliveries, we're suggesting that
- 20 it's the peak hour deliveries plus the
- 21 interruptible load that was called on that really
- should be the number used in the forecast for
- 23 planning purposes going forward.
- 24 And we are asking for monthly energy and
- supply for one year. I'll get to that in a bit.

1 Minor changes that you've already seen on the form

- 2 and on the slides here.
- 3 At the suggestion of PG&E last cycle
- 4 there's a line for coincident peak hour adjustment
- 5 that's added to the form. And that's up here,
- 6 line 11 on this form. Not everyone uses that, but
- 7 some do.
- 8 Also a suggestion that came from SMUD
- 9 was to include a credit for imports that carry
- 10 their own reserves. Like a firm LD contract that
- some utilities have, more firm supply. But, if it
- 12 carries its own reserves, you therefore don't need
- 13 to have a planning reserve margin component
- 14 percentage if an LSE is using a percentage.
- 15 Anything that an LSE staff is asked to
- 16 provide is either in dark green font, not
- 17 necessarily bold, but it'll be in dark green. Or
- if it's a minus number it'll be in red so it shows
- 19 up real well.
- 20 If it's a number that self-calculates on
- 21 the form, it'll be in bold, like this line 9 here.
- 22 I think that makes it a little easier, reduces
- some of the errors that are bound to creep in
- 24 anyway.
- 25 And the resource need typology is much

- 1 simplified from S1. PG&E Staff noticed that.
- 2 Appreciate that. We had previous categories or
- 3 baseload, load following, peaking, year-round load
- 4 following, seasonal peaking. It was difficult to
- 5 aggregate all of that. We weren't using that
- data, but if utilities see that that's a benefit
- 7 to be showing here, let us know and it can be
- 8 added back to the form. But at this point we
- 9 weren't expected to require that on the form.
- 10 Already covered some of this. On the S1
- form we are asking something new that maybe a
- burden, unexpected to some, for the annual peak
- 13 load for 2007 and '8, and how it was supplied, by
- 14 specific supply resources. So not just this peak
- 15 hour demand in 2007, but the columns here about
- 16 where that came from.
- I understand from the ESPs that's not
- 18 something that they have been tracking, but this
- may be a case where we simply need to say this is
- 20 something that's expected to be collected starting
- in 2009. That's a possibility.
- 22 Some of the utilities have said this is
- something they track already. A couple have said,
- 24 no, it would be a burden. We would like to hear
- 25 from you on this to know to what extent this is

do-able and appropriate as an early measure for

- 2 assessing the existing conditions as they are now.
- Not just the forecast, but connecting that up to
- 4 the kinds of things we're saying about emissions,
- 5 about renewable energy and about other generation
- 6 sources for the mix. It's part of our statewide
- 7 supplies.
- 8 S2, energy balance table. Just have a
- 9 couple new changes there. We do have a new line
- 10 asking for total retail sales. This should match
- what's on another report that's usually filed
- 12 later. That should be the actual number for 2007.
- 13 And if there is a true-up still needed for 2008,
- that should be just noted with a footnote.
- 15 Again, if there is a difficulty in
- 16 tracking annual energy supplies by the volume,
- just annual volume, not monthly, that would be
- something we'd like to hear in informal comments
- 19 here in the workshop or later. But this is
- 20 something we expect to begin tracking before long.
- The S3 form is a new one, and that's
- 22 strictly for small publicly owned utilities to
- report hourly metered load deliveries in 2008.
- 24 And that's the average energy in each hour, 8784
- 25 hours in 2008. If you're wondering why that's not

1 8760, it's because this was a leap year. That's

- usually the measured months of energy at the
- 3 balancing area take-out points. So if there's DG
- 4 or self-supply behind that take-out point, that
- 5 wouldn't be shown.
- 6 The S5 bilateral contract form is almost
- 7 exactly the same that we've used in previous
- 8 years. You see the blue font shows a couple
- 9 changes. We do want to make sure it specifically
- includes power purchase agreements or energy
- 11 exchange agreements that may not formally meet an
- 12 EIA definition of a bilateral contract.
- This is simply for those supplies of
- 14 capacity or energy that are three months duration
- 15 or longer, that are in existence now or expected
- to be in existence during the resource plan
- 17 horizon.
- 18 We've split a couple things like
- 19 delivery points and locational attributes so that
- 20 if there's a request for confidentiality, the more
- 21 specific data can be so designated with a request,
- 22 whereas the more general information would be
- 23 disclosable.
- 24 And the categories have simply been
- 25 rearranged so that those topics that have had

1 confidentiality requests before are located at the

- 2 bottom half of the form generally. It makes the
- 3 scanning easier.
- 4 And one other small request we have, but
- 5 it just makes the processing a lot easier, is to
- 6 use a separate tab for each bilateral contract,
- 7 rather than a separate form, or putting them all
- 8 on one tab in endless rows.
- 9 So the S1 monthly we've talked about a
- 10 bit before. I think we've covered that with
- 11 comments and the S2 monthly.
- 12 We do have a new narrative request to
- 13 the investor-owned utilities, and that is to
- 14 invite them to provide some explanations for the
- assumptions and expectations involved in the
- 16 contractual procurement process. Whether that
- 17 leads to utility-owned generation or a power
- 18 purchase agreement, or options in between
- 19 renewable or nonrenewable generation.
- I hope the instructions speak for
- 21 themselves on this point. And they are on pages 7
- and 8. Where we ask on page 7, IOUs to provide
- 23 narrative explanation so the assumptions and
- 24 expectations employed for the listing of all new
- 25 contractual resources and future generic resources

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1 as shown on their ten-year resource plans.
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- 2 Include timelines and benchmarks as part of these
- 3 assumptions.
- 4 And on page 8, it says the review should
- 5 include descriptions and assessments about the
- 6 risks of failures and delays at various stages of
- 7 completion, along with some efforts for both
- 8 failures and delays.
- 9 What I have in mind is if something --
- 10 and I'll sum this up quick -- but at State Parks,
- 11 where I worked for 20 years, there was an
- 12 assumption that a general plan for a park like Big
- Basin, Emerald Bay, or Will Rogers and Pacific
- 14 Palisades, could be done in 24 months.
- 15 And when I collected the data of the 180
- general plans we had, to my shock and surprise
- found the average time was 50 months to produce a
- 18 general plan to approval.
- And even those that had gone out for
- 20 CEQA review had a 20 percent failure rate. And
- 21 this was very humbling, as we're trying to improve
- that process.
- 23 To the extent that we have assumptions
- 24 about the procurement process internally or
- 25 shared, I think this is an opportunity to provide

an understanding about the patterns of success,

- the time it takes for procurement process to work,
- 3 whether it's through an RFO or a bilateral
- 4 negotiated agreement.
- 5 So that we see the amount of lead time
- 6 necessary for new resource additions that allow
- 7 for things like aging power plant retirements,
- 8 that allow for other resource choices and
- 9 additions. And that's the kind of thing we're
- 10 looking for. But if there's a need for
- 11 clarification for this, or addition, this is a
- 12 very open topic.
- 13 For the POUs the information requests
- are pretty much identical to what was requested
- 15 two years ago about resource adequacy narratives,
- about their protocols. We're looking for newly
- 17 adopted policies, if they have some by their
- 18 governing authorities, city councils and the like.
- 19 And we'd like to know a little more
- about the relationship with balancing authority
- 21 areas now that the reliability requirements
- 22 nationally have been delegated to NERC, to WECC,
- 23 and in large measure down to balancing authority
- 24 areas.
- 25 That concludes this part of the

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1 presentation. Since Chris Kavalec mentioned we'd
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- 2 talk about confidentiality separately, let's open
- 3 this up to topics questions and comments. I think
- 4 we have Robert Gomez on the phone with PG&E. Are
- 5 you still there, Robert?
- 6 MR. GOMEZ: Hello? Hello?
- 7 MR. WOODWARD: Yes. We hear you.
- MR. GOMEZ: (inaudible).
- 9 MR. WOODWARD: We sure can. Welcome.
- 10 MR. GOMEZ: Oh, great, thank you. I
- guess I'll -- I have a couple of comments. First,
- thank you to both presenters. And I think I'll
- start with a couple of questions on the supply
- 14 forms which you just finished them.
- 15 A quick thank you to the CEC, in
- 16 particular Jim. As Jim mentioned, I'm part of the
- 17 long-term planning group. And back in the spring
- 18 we had a number of coordination meetings with the
- 19 IOUs and the PUC and the CEC, coordinating the
- 20 IEPR process and the long-term planning process.
- 21 And it's very nice to see that a lot of the things
- that we talked about in those meetings a number of
- 23 months ago are coming to fruition.
- In particular with these supply forms
- 25 and demand response, coincident peak adjustments

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and things of that nature. So, thank you to the
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- 2 CEC and Jim in particular for that.
- MR. WOODWARD: Thank you.
- 4 MR. GOMEZ: A couple of notes on the
- 5 supply forms. One in particular would be the
- 6 credit for imports that carry their own reserves.
- 7 As I understand it, just because
- 8 something may carry its own reserves or even
- 9 regardless of its firmness, it really depends
- 10 whether it has counting rights from the ISO, if I
- 11 understand it. And so that might be one precursor
- 12 to whether something can count to that particular
- 13 credit.
- MR. WOODWARD: Indeed.
- MR. GOMEZ: Yeah.
- MR. WOODWARD: I would agree with that.
- 17 If there's a deliverability restriction or
- 18 counting criteria for the ISO, that would apply
- 19 here, too.
- 20 MR. GOMEZ: Okay. I didn't see it in
- 21 the instructions, and so I just wanted to clarify
- 22 that. Okay.
- Let me see, another one would be on the
- 24 supply forms with regard to the, on the S1 form, I
- 25 know that you have in there the generic renewable

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1 energy and generic nonrenewable energy. And it's
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- 2 not in the S -- I'm sorry, that's the S2 forms,
- 3 the energy forms. But there's no corresponding
- 4 lines in the capacity -- of the S1 form.
- 5 And I think you touched on this really
- 6 quickly before in slide -- what I have as slide 7
- 7 for the typology. We're certainly not advocating
- 8 that we go back to the -- load, load following and
- 9 peaking and all of that. That level of detail was
- 10 certainly, you know, -- we're happy that that's
- 11 not here.
- 12 But we still think it would be useful to
- have those two categories, renewable and
- 14 nonrenewable, in the S1 table, as well, so that
- 15 there's consistency if someone's comparing energy
- open positions to capacity open positions, it
- 17 could be just maybe a little bit misleading.
- 18 MR. WOODWARD: Very good. I will take
- 19 that suggestion unless I hear something to the
- 20 contrary.
- 21 MR. GOMEZ: Okay. Let's see. The other
- 22 item would be so the monthly data for the S1 and
- 23 S2 is now only for 2010, correct?
- MR. WOODWARD: Correct.
- 25 MR. GOMEZ: And is not 2009. It would

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1 be nice if it was 2009, because we certainly have
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- some filings out there, and probably other
- 3 utilities, as well, as far as utilities are
- 4 concerned, have their --
- 5 MR. WOODWARD: That's true.
- 6 MR. GOMEZ: Have their -- filings out
- 7 there already. And so just maybe given
- 8 consideration of the fact that for 2009 that we
- 9 have a monthly one. Also that long-term planning,
- 10 the earliest year is always the most -- the best
- 11 year. As you go further out it gets a little bit
- more wishy-washy. So I would suggest maybe 2009.
- MR. WOODWARD: Well, that data is
- largely available to us for those filing year-
- ahead resource adequacy plans with the ISO. At
- 16 least that's available for the summer months and
- month-ahead.
- 18 We're hoping to look a little farther
- 19 ahead than just next summer here.
- MR. GOMEZ: Um-hum, okay.
- 21 MR. WOODWARD: But to the extent that
- 22 that's a burden, or to the extent that it
- 23 displaces useful modeling for other more important
- areas of consideration, that's worth noting.
- MR. GOMEZ: Okay. I'll let other

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speakers, if they want to talk about the supply
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- forms. I have one question on the demand forms,
- 3 but I can wait.
- 4 MR. WOODWARD: Thank you, Robert.
- 5 MS. TRELEVEN: No, I have no additions.
- 6 MR. WOODWARD: Do you want to have Tom
- 7 come up here for questions on the demand forms,
- 8 Robert? I think he's off the line.
- 9 We'll stick with supply forms. Andrea?
- 10 Is somebody else on the line?
- Okay, we'll take another question or
- 12 comment. Kathy.
- MS. TRELEVEN: I -- Robert did it for me
- for supply.
- MR. WOODWARD: Jacqueline?
- MS. JONES: Yeah, from Edison we have a
- 17 couple of questions related to --
- 18 MR. WOODWARD: Could you speak into the
- 19 microphone --
- 20 MS. JONES: I'm sorry, -- related to --
- 21 MR. WOODWARD: It will help me as well
- 22 as those listening. Thank you.
- MS. JONES: This is Jacqueline Jones
- from Edison. And my question is related to the
- analysis period for the demand forms, the analysis

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1 period goes through 2020. And that's also a
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- 2 requirement for the retail price forms.
- 3 Because in developing the revenue
- 4 requirement information we would have to do this
- 5 analysis through 2020 to be able to complete the
- 6 retail price forms, it seems reasonable that would
- 7 it be a problem if we went ahead and extended it
- 8 to 2020?
- 9 MR. WOODWARD: Oh, I think that'd be
- 10 great. You can add two more columns to the forms
- 11 to take your data.
- MS. JONES: Yeah, you know, since we
- have to do it anyway.
- MR. WOODWARD: Thank you.
- 15 (Laughter.)
- MS. JONES: I feel strange asking for
- 17 extra work, you know, but --
- 18 MR. WOODWARD: We can negotiate on this.
- 19 (Laughter.)
- 20 MS. JONES: And also one other question
- 21 with respect to the planned contractual resources
- 22 and the definitions.
- We have kind of a standard set that we
- 24 generally use in defining what's planned based on
- 25 whether it's signed and approved or online, those

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1 kind of things. We can include that in our
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- 2 detailed comments, but in order to kind of
- 3 standardize the information.
- 4 Under planned we assume that it's
- 5 signed, not necessarily approved and not online,
- as opposed to an existing resource would be signed
- 7 and approved and online.
- I don't know if that makes sense, if you
- 9 followed that.
- MR. WOODWARD: I think I follow that,
- and there's still probably some gray areas for a
- 12 repowering --
- MS. JONES: Yes.
- MR. WOODWARD: -- of an existing
- 15 resource or an expansion of existing resource in
- some ways that has incremental capacity additions.
- 17 The definitions that we have here I
- 18 don't think are changed from two years ago. And
- many of them carried over from the early 1990s.
- 20 So, if it's appropriate to update those
- 21 with things that are more standard in the
- industry, we want to do that --
- MS. JONES: Okay.
- MR. WOODWARD: -- in ways that are
- 25 appropriate. It may not match the procurement

1 processes for all LSEs, you know. The POUs, their

- 2 definition of a planned resource is probably going
- 3 to be different based on their regulatory approval
- 4 self-governing process.
- 5 But I don't want to commit to the exact
- 6 wording, but we do want to align that to the terms
- 7 that are standard in use in the industry.
- 8 MS. JONES: Sounds good.
- 9 MR. WOODWARD: Thank you. Any other
- 10 comments, suggestions? Complaints?
- 11 (Laughter.)
- 12 MR. WOODWARD: If not, I will return to
- 13 the always popular subject of confidentiality. At
- 14 Mike Jaske's good suggestions we have moved our
- 15 instructions to the appendix of the instructions
- for supply and demand. Hopefully they're more
- 17 useful as a location for reference.
- I'm sorry, what's that?
- MR. SPEAKER: A question for Tom.
- MR. WOODWARD: Oh, I'm sorry. We'll
- 21 pause on that and come back to Tom Gorin for a
- 22 question on demand.
- MR. GORIN: Mr. Gomez, are you there?
- 24 MR. GOMEZ: I am, can you hear me?
- MR. GORIN: Yes.

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1 MR. GOMEZ: Thank you very much. I do
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- 2 have a quick question, I guess it mainly relates
- 3 to form 8.2 -- 8.3, I believe.
- 4 One comment I saw in your PowerPoint was
- 5 that actual through 2008, correct?
- 6 MR. GORIN: Yes.
- 7 MR. GOMEZ: And I'm not -- my
- 8 understanding would be that I'm not sure that, if
- 9 we're filing on February, mid-February, that means
- 10 that we have to have these done before that
- 11 really, internally. And that I'm not sure if
- 12 actual information for all of it would be in. So,
- one thing to consider. I know there's lags and --
- MR. GORIN: Right.
- 15 MR. GOMEZ: -- long it takes actuals to
- 16 come in.
- 17 MR. GORIN: Right. We can make
- 18 allowances for that.
- MR. GOMEZ: Okay. But the other, I
- 20 guess really the over-arching question would be
- 21 I'm not sure -- for form 8.3, it's very likely
- 22 that we do not carry that type of detailed
- 23 information.
- 24 And I believe two years ago we also had,
- I think, concern. I don't believe we were able to

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do this form. I'm not certain of that. But
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- 2 there's certainly an issue with, as one other
- 3 gentleman mentioned, just the data mining issue
- 4 regarding going back to the historical, and then
- 5 also trying to get the information in these types
- of buckets might cause problematic and very time
- 7 consuming.
- 8 It's also unclear, for instance, when we
- 9 have multiple contracts and one of the lines may
- 10 ask for natural gas price index used on a
- 11 historical basis. It's unclear to me what that
- number is. That's a major concern that we have.
- And I'm also wondering, it seems like
- that this information is -- for this form is so
- that the staff can analyze the sensitivity of gas
- prices, right. And so I'm wondering if this can't
- be somehow answered through form, I guess, 8.1?
- 18 There's similar information in that form with
- 19 regard to cost for fuel and things like that.
- 20 MR. GORIN: Okay. We'll take that into
- 21 consideration in our revisions.
- MR. GOMEZ: Okay.
- MR. GORIN: Okay?
- MR. GOMEZ: That's all I had.
- MR. GORIN: That it?

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1 MR. GOMEZ: Thank you.
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- 2 MR. WOODWARD: Thank you, Robert. Thank
- 3 you, Tom.
- 4 Now hopefully just a few closing words
- 5 about confidentiality. I don't have too much to
- 6 add beyond what's in the instructions in the
- 7 appendix 1 on pages 57 to 59. We've tried to make
- 8 them clear, succinct, describing our process and
- 9 what's required.
- 10 And I would highlight a couple things in
- 11 comments here. A designation, parties who seek
- 12 such a designation for data they submit must make
- 13 a separate written request that identifies the
- 14 specific information, and provides a discussion of
- 15 why the information should be protected from
- 16 release.
- 17 And the length of time such protection
- 18 is sought. And whether the information can be
- 19 released in aggregated form. Of course, there are
- 20 many ways to aggregate data.
- 21 The requirements on page 58 say a hard
- 22 copy of the application must go to our Executive
- 23 Director. If you give supply or demand staff an
- 24 email that that's been submitted, that would help
- 25 us track that and know that it's in the works.

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1 But shouldn't be necessary.
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Along with the hard copy of the application that's physically delivered, the 3 4 information that we're requesting must be 5 submitted in an electronic format, Word, Excel, 6 Adobe files, and on a common media format such as CDRom or DVDRom. Try to make those words generic enough 8 so as the technology changes, in the future we'll 10 still have something useful here. We did, by the way, specifically want 11 information in Excel this year, not something 12 13 comparable. And with the Excel data, in 14 particular, a key thing that will help us identify the specific information that LSEs want to be 15 confidential, is to use the yellow fill on the 16 form, paint the cell that is -- for which your 17 18 confidentiality request covers. Okay? 19 And that makes it clear, which years, 20 which supply source. In rare occasion, it even 21 included a plant name. But, that will help clarify what's in the narrative application, which 22

confidential document. But the data that is confidential has to be attached, included to that.

isn't -- the application, itself, is not a

Included with the application must be a signed, penalty-of-perjury certification. That can be written or electronic. And also a clear description of the length of the time the data series and the time period for which confidentiality is being sought.

It's not enough to say we want Four

Corners Energy to be confidential for the first

three years. Does that mean the first three years

of the forecast period or for three years in

the -- we want it to be real clear in that

respect.

And although it's not in the instructions or standard, there is one pattern that did evolve in 2007 that proved to be fairly helpful, especially here in preparing letters for the Executive Director. And that was the length of time. The most common length of time for the grants of confidentiality was to December 31, 2009.

That was a period of usually slightly less than three years when they were submitted in early 2007. But, for -- that kind of consistency helped in different letters that it was to December 31, 2009. So that we're able to track

1 things, as well, about how long that data will be

- protected from public disclosure.
- But, of course, there are other cases
- 4 where a longer period of time may be necessary.
- 5 Specifically for a particular contract.
- 6 A key thing for applicants here is to
- 7 make sure both the application is complete, and
- 8 that the information on the forms is complete.
- 9 And if not, we'll get back to you in multiple
- 10 ways, by phone, email and letter. And the
- 11 applicant then has 14 calendar days to correct the
- 12 defect. We put it in a suspense file until then.
- 13 You want to get that completed and
- 14 corrected. Now, a complete application that
- 15 doesn't have the complete data on the forms is not
- 16 all together complete in that respect.
- 17 And lastly, I wanted to point out that
- 18 something in our regulations, section 2505, that
- 19 allows applicants to simply identify information
- 20 that is substantially similar to information that
- 21 was previously deemed confidential. If the
- 22 relevant facts and circumstances remained
- 23 unchanged.
- I don't know how that's been defined or
- 25 litigated elsewhere, but that's one way to begin

1 establishing some useful precedents for making the

- 2 arguments stronger where they need to be stronger.
- 3 And referring to previous grants of
- 4 confidentiality where the claim has been well
- 5 supported and granted by our Executive Director.
- 6 But staff cannot make a prediction or judgment or
- 7 preclude a determination by our Executive Director
- 8 in that respect.
- 9 But on that, I wish to conclude on a
- 10 much happier note, and that is to introduce Kerry
- 11 Willis, who is here; an attorney who will be much
- more of an expert on this subject than me and
- helping all parties work through this process
- 14 appropriately.
- 15 Question from Andy Brown.
- MR. BROWN: Hi, Jim. Andy Brown here
- for Constellation New Energy. A couple of, I
- 18 guess I think of it more as housekeeping kind of
- 19 questions.
- In the application we're to refer to the
- 21 specifics in the data that gets submitted. And
- just practically speaking, we're trying to, you
- 23 know, work up that application ahead of time.
- I'm wondering if we're yellow
- 25 highlighting in the Excel sheets, if in the

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1 application we can point to that fact. Or do we
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- 2 need to make all the cell references?
- 3 MR. WOODWARD: Refer to the lines. You
- don't have to say Excel sheet 3, but this line is
- 5 what we're looking for.
- 6 MR. BROWN: Okay.
- 7 MR. WOODWARD: And use line numbers
- 8 rather than the row numbers that are on the Excel
- 9 template, itself. The line numbers match those in
- 10 the instructions.
- MR. BROWN: Okay.
- 12 MR. WOODWARD: Is what I would look for.
- 13 MR. ALVAREZ: Jim. This is Manuel
- 14 Alvarez, Southern California Edison. I guess
- along those lines this issue of confidentiality
- has been with us for a number of cycles here.
- I guess I'm just wondering in your
- 18 yellow highlighting of the cells, would it be
- 19 helpful when we file our comments perhaps if we
- 20 highlight those cells for you now? And give you
- 21 some indication of what those categories might be,
- 22 and have some discussion with you about that? As
- 23 opposed to waiting for the application -- when the
- forms are actually due.
- MR. WOODWARD: You'd like to highlight

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the cells what you'd like to request?
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- 2 MR. ALVAREZ: Yes.
- MR. WOODWARD: We could look at that.
- 4 MR. ALVAREZ: Okay.
- 5 MR. WOODWARD: That would probably be
- 6 useful. But, I mean, that wouldn't, itself, be an
- 7 application.
- 8 MR. ALVAREZ: Right, I understand that
- 9 wouldn't be an application, but at least we could
- get some early indication of any possible issues
- 11 that would develop under the confidentiality
- 12 umbrella issues.
- MR. WOODWARD: That might help us
- 14 understand and clarify the application that would
- 15 be filed later. Sometimes, I mean, we are in a
- 16 crunch to process these applications as a first
- 17 priority when they come in. And it's sometimes a
- 18 challenge to understand what's being applied for.
- MR. ALVAREZ: Okay, --
- 20 MR. WOODWARD: Appreciate that. In past
- 21 cycles we've, especially from counsel, will get an
- 22 email attachment providing, it says everything
- 23 here is confidential. Well, that's their
- 24 boilerplate, like their signature line. So, you
- 25 know, that doesn't count.

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1 MS. TRELEVEN: If I can add a related
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- 2 question. Kathy Treleven, PG&E.
- 3 On page 4 of the demand forms there's
- 4 this very nice offer given -- nice in terms of
- 5 what we all went through two years ago -- a nice
- 6 offer to compile a guide to confidentiality
- 7 designations.
- 8 MR. WOODWARD: Yes.
- 9 MS. TRELEVEN: And, you know, we've all
- got the paper in our office with the various
- 11 things we worked out two years ago, but is this
- still something on target? I'm looking forward to
- 13 seeing --
- MR. WOODWARD: Could you say that --
- MS. TRELEVEN: -- this compilation.
- MR. WOODWARD: -- one more time, Kathy?
- 17 MS. TRELEVEN: When do you expect, and
- do you still expect, to produce a guide to
- 19 confidentiality designations that will cover what
- 20 was eventually deemed confidential in prior IEPR
- 21 cycles?
- MR. WOODWARD: But this is a question
- about demand?
- 24 (Laughter.)
- MS. TRELEVEN: Only in the --

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MR. WOODWARD: I think it was -- it may
 1
         cover both demand and supply. And it's our
 2
         version of data mining right at the moment, to go
 3
 4
         through the piles of applications and re-
 5
         applications and letters and find out what the
 6
         actual determination of each of the requests was.
                   And we would intend to send that,
         provide that to the parties. Is that what you're
 8
         asking?
 9
                   MS. TRELEVEN: Yes, I am asking --
10
                   MR. WOODWARD: It's still in the
11
12
         process.
13
                   MS. TRELEVEN: Okay, thank you.
14
                   MR. WOODWARD: Yes?
                   MR. SPEAKER: I second that, Tom, thank
15
         you. Very soon.
16
17
                   MR. BROWN: The other housekeeping or
         mechanics-type issues that we've run across. I
18
19
         know that you requested that a heads-up email to
20
         staff, if we have submitted the application.
21
                   Similarly, when we get the letters back
         from the Executive Director, they've always only
22
         been in hard copy. And we've experienced
23
24
         circumstances where the date the letter was let
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25

out was, you know, five days before it was

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1 actually physically mailed or received.
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- 2 And so, if it's possible to similarly
- 3 get an electronic copy, I know that's not really
- 4 set out in the regs, as well as the paper copy, it
- 5 can help save some of the panic that I've
- 6 personally experienced when the letters show up
- 7 and that window of time had been eroded.
- 8 And then finally I'm confirming that
- 9 the --
- 10 MR. WOODWARD: We'll look into that,
- 11 Andy.
- 12 MR. BROWN: Okay. Thank you. And then
- 13 I'm also confirming that the time we're going to
- 14 submit this package to the Executive Director, you
- know, with the letter, the hard copy and the CD,
- we'd also similarly be dropping off a copy of the
- 17 CD for staff separately? Or just that single
- 18 package to the Executive Director?
- MR. WOODWARD: Just that single package.
- MR. BROWN: Okay, great, thank you.
- MR. WOODWARD: Any other questions,
- 22 comments?
- MS. TRELEVEN: One more housekeeping
- 24 question.
- MR. WOODWARD: Please.

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1 MS. TRELEVEN: And it's again in the
2 nature of making more work for us. But I think
3 our prior practice has been to file the
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- 4 confidential data with the Executive Director, and
- 5 then to make a clean version on the same related
- 6 Excel files, so that the staff could get to work
- 7 on the data that we weren't seeking
- 8 confidentiality for.
- 9 So, we'll probably continue that
- 10 practice unless you have any concerns with that.
- MR. WOODWARD: That's appreciated.
- 12 That's, in fact, a very perhaps useful way of
- 13 giving us a heads-up that the confidential version
- 14 has been filed. Although recognizing that not
- 15 everything that the LSE indicates on the
- 16 disclosable file. I mean there may be other data
- 17 besides what's shown on that LSE-indicated
- 18 disclosable file.
- 19 Thank you. That's a good idea, but at
- 20 your option.
- MS. TRELEVEN: Thank you.
- MR. WOODWARD: Do we have any other
- 23 comments from people on the line?
- 24 MS. JONES: This is Jacqueline Jones
- 25 from Edison. I just have one final, I guess,

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1 housekeeping issue.
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- 2 With respect to identifying confidential
- 3 information, you say use the yellow fill. If it's
- 4 something that's been previously requested, well,
- 5 not requested, but previously granted, would it be
- 6 appropriate to highlight it in say green or
- 7 something?
- MR. WOODWARD: Sure.
- 9 MS. JONES: Just, you know, to make it
- 10 easier, and the yellow stuff we haven't talked
- 11 about before. The green stuff we talked about, we
- 12 got.
- MR. WOODWARD: All right. Yes.
- 14 (Laughter.)
- MS. JONES: Thank you.
- MR. WOODWARD: It's like getting into
- the deeper scenes of the movie "Pleasantville"
- 18 where colors start to materialize.
- 19 (Laughter.)
- MR. WOODWARD: It's a wonderful world.
- 21 Thank you, all. Are there any concluding comments
- from others here?
- I, again, appreciate your good will;
- look forward to your good work by you and your
- 25 staff in providing this data insight information

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1
         that really is of great value and great
 2
         importance.
 3
                    With that, we'll conclude this workshop.
 4
         Thank you.
                    (Whereupon, at 11:54 a.m., the workshop
 5
                    was adjourned.)
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CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Staff Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said workshop, nor in any way interested in outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 17th day of November, 2008.

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