

STAFF WORKSHOP
BEFORE THE
CALIFORNIA ENERGY RESOURCES CONSERVATION
AND DEVELOPMENT COMMISSION

In the Matter of:)
)
Preparation of the 2008 Integrated)
Energy Policy Report Update and the) Docket No.
2009 Integrated Energy Policy Report) 08-IEP-1
)
and)
) Renewable
Implementation of Renewables) Energy
Portfolio Standard Legislation) Feed-In
Tariffs)

CALIFORNIA ENERGY COMMISSION
HEARING ROOM A
1516 NINTH STREET
SACRAMENTO, CALIFORNIA

WEDNESDAY, OCTOBER 1, 2008

10:05 A.M.

ORIGINAL

Reported by:
Peter Petty
Contract No. 150-07-001

DOCKET	
08-IEP-1	
DATE	OCT 01 2008
RECD.	OCT 15 2008

COMMISSIONERS PRESENT

Jackalyne Pfannenstiel

Jeffrey D. Byron

Karen Douglas

ADVISORS PRESENT

Timothy Tutt

Panama Bartholomy

STAFF PRESENT

Mike Leao

Joseph Fleshman

ALSO PRESENT

John Bohn, Commissioner
Robert Kinosian, Advisor
Molly Sterkel
California Public Utilities Commission

Wilson Rickerson
Rickerson Energy Strategies, LLC

Robert Grace
Sustainable Energy Advantage, LLC

David Hawkins
California Independent System Operator

Karin Corfee
KEMA

Marci Burgdorf
Southern California Edison Company

Bill Golove
Chevron Energy Solutions

ALSO PRESENT

Andy Katz
Breathe California

Eric R. Klinkner
Pasadena Water and Power
California Municipal Utilities Association

Craig Lewis
GreenVolts

Valerie Winn
Pacific Gas and Electric Company

Laura Wisland
Union of Concerned Scientists

Gary C. Matteson
Matteson and Associates

Pete Gregson
Advance: Solar, Hydro, Wind Power, Inc.

Julie Blunden (via teleconference)
SunPower

Richard W. Raushenbush
Greenvolts

Carl Zichella
Sierra Club

Tom Faust
Redwood Renewables

David Townley
Infinia Corporation

Steven P. Chadima
EI Solutions and Energy Innovations

Misti Norton
ET Solar Group

Kelly Desy
SolFocus

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P R O C E E D I N G S

10:04 a.m.

MR. LEAON: Good morning. Welcome to the California feed-in tariff design and policy options workshop. We'll go ahead and get started.

For the record my name is Mike Leao. I supervise the Integrated energy and climate change unit with the renewable energies office.

I have a few housekeeping announcements to go over before we get started. First, in regard to those of you that are participating in the conference over WebEx, I do want to let you know that you will be able to see all the presentations over WebEx.

Also, if you're interested in making a comment or asking questions, you can click on the raised hand icon to pose a question to the WebEx Administrator; or you can chat directly to the WebEx Administrator.

WebEx users are all muted on entry, so you will be able to hear the workshop but we won't be able to hear you. However, during the question-and-answer portions of the workshop we will unmute the WebEx users so that you'll be able to get some questions in. And log-in details are

1 on page 6 of the notice for those of you who are
2 interested in participating over WebEx.

3 A few brief housekeeping announcements.
4 We do have handouts that are on the desk at the
5 entrance to the hearing room. Restrooms are
6 located on the first floor directly across from
7 the hearing room. We have a snack bar on the
8 second floor. You go up the stairs to the second
9 floor and diagonally across you'll see the snack
10 bar.

11 Also we have several restaurants within
12 walking distance of the Commission. And if you're
13 interest in grabbing a bite to eat at lunch, you
14 can catch CEC Staff and they can tell you the
15 nearby restaurants.

16 In regard to emergency evacuation
17 procedures, in the event of an alarm, we will have
18 to evacuate the building. And we'd ask that you
19 follow CEC Staff out the main entrance on the 9th
20 Street side here. And we will evacuate to
21 Roosevelt Park, which is kitty-corner from the
22 Commission across the intersection of 9th and P.
23 And we will, hopefully, if in that event, get the
24 all-clear to come back and resume the workshop.

25 A few ground rules. For those of you

1 that want to make comments today, for those of you
2 in the room, we do ask that you use our blue-card
3 process. Blue cards are available on the table,
4 again just inside the entrance to the hearing
5 room.

6 We ask that you turn in blue cards to
7 Energy Commission Staff. And if my staff can
8 raise their hands so everyone knows who to give
9 their blue cards to. Staff will get those cards
10 to me and I will call upon people that have
11 submitted the cards to come up and speak.

12 And we do ask that you provide a
13 business card to our court reporter, who is at the
14 end of the table here. And also be sure to use
15 the microphone because those that are on WebEx
16 will not be able to hear what you're saying unless
17 you're speaking to a microphone. And that's also
18 important during dialogue later this afternoon,
19 that we don't have questions out of the audience.
20 That we really need to have you use the
21 microphone.

22 And, again, we will provide time for
23 WebEx participants to ask questions, as well.

24 So, a little bit more on Q&A format.
25 We'll take the blue cards first, followed by WebEx

1 participants. And, again, you can use the raise-
2 hand icon to let the administrator know you have a
3 question or email directly.

4 For those of you that are only on the
5 phone, we will provide some time during the end of
6 the Q&A sessions to see if we have questions from
7 folks that are only listening in on the phone.
8 When we unmute the phones, it's important that you
9 keep your phone on mute. Otherwise we're going to
10 pick up a lot of background noise. And only
11 unmute your phone if you have a question.

12 For the agenda today, we have
13 Commissioners that are in attendance for the staff
14 workshop. I want to thank the Commissioners for
15 being here today. After my introductory remarks
16 this morning, we'll see if we have any comments
17 from the Commissioners.

18 And following that I'll provide some
19 background information regarding our goal for
20 today, a brief summary of some of the feedback
21 from the June 30 workshop on the issues and
22 options report. I'm going to also be discussing
23 the policy drivers that were used to help
24 formulate the policy paths in the report that's
25 the subject of today's workshop.

1 We'll then hear from Wilson Rickerson
2 about the experience of feed-in tariffs in Europe.
3 And also from Bob Grace, who will go into detail
4 on the development of the policy paths that are in
5 the report, their potential interactions and
6 potential for use of trigger mechanism with those
7 policy paths. Wilson and Bob are both part of our
8 KEMA team, our contractor for this project.

9 Following Wilson and Bob's
10 presentations, we'll hear from the CPUC. Molly
11 Sterkel is here today to provide us with an update
12 on the under-20-megawatt CPUC proceeding for a
13 feed-in tariff.

14 And at that point we'll break for lunch,
15 and then resume after 1:15. We'll have a panel
16 discussion post-lunch. And following the panel
17 discussion there will be time for stakeholder
18 comment and feedback.

19 At this point I would like to ask Karen
20 Douglas, the Chair of our Renewables Committee, if
21 she would like to make any opening remarks. This
22 report is being prepared under the auspices of the
23 Renewables Committee.

24 COMMISSIONER DOUGLAS: Thank you very
25 much for that introduction, and thanks to

1 everybody for being here today. This is a staff
2 workshop on the second draft report on feed-in
3 tariffs called California Feed-in Tariff Design
4 and Policy Options.

5 As you see there's tremendous
6 Commissioner interest in this topic, as well. I'm
7 joined on the dais by Chairman Pfannenstiel,
8 Associate Member of the Renewables Committee, and
9 also of the IEPR Commission. And on my left,
10 Commissioner Byron, who is the Presiding Member of
11 the Renewables Committee.

12 I'm told we will be joined by
13 Commissioner Bohn of the PUC in about a half hour.
14 His Advisor, Robert Kinosian, is here on my far
15 left. And on my right, Panama Bartholomy, my
16 Advisor. And my far right, Tim Tutt, Advisor to
17 Chairman Pfannenstiel. So, again, we welcome
18 everybody here.

19 The 2007 IEPR Committee asked the CEC
20 Staff to prepare a whitepaper in collaboration
21 with the CPUC to explore possible designs and
22 options for feed-in tariffs that could work in
23 California. And to initiate an analysis of the
24 pros and cons of using feed-in tariffs in
25 California.

1 We are now looking at the second draft
2 report. We developed an initial draft report
3 called, Exploring Feed-in Tariffs for California,
4 Feed-in Tariff Design and Implementation Issues
5 and Options, that was the subject of the June 30th
6 workshop.

7 Staff is seeking to obtain input from
8 interested parties to include in a final report to
9 be issued in November. And we are also
10 tremendously interested, the Commissioners are
11 very interested in both the presentations by staff
12 and others here today. And public comment on the
13 draft report that we've put forward.

14 With that I'll ask if other
15 Commissioners have any opening remarks.

16 CHAIRPERSON PFANNENSTIEL: Thank you,
17 Commissioner Douglas. Just briefly, as one of the
18 members of the 07 IEPR Committee, the reason we
19 were so vitally interested in feed-in tariffs is
20 that we recognized, as this Commission has said
21 many times, that we weren't meeting the progress
22 for the RPS goals that we had set out for
23 ourselves.

24 And fundamentally we're asking the
25 question of why not. What's in our way. We

1 identified many obstacles and many potential
2 obstacles, some that some people raised and said
3 this is the problem, and other people said no,
4 it's not there, it's somewhere else.

5 Well, one of the potential obstacles was
6 this question of contracting and whether it's a
7 problem in terms of the procurement process that
8 is currently used for renewables in the RPS. And
9 we examined the experience in Europe, where
10 especially in Germany and Spain, where they've had
11 a feed-in tariff. And looked at the difference in
12 ability to bring online these renewables.

13 And so asked the question, well, is that
14 a possible solution in California. It was with
15 that background that we then asked the staff to
16 prepare us a whitepaper and consideration of a
17 feed-in tariff in California.

18 So I'm looking forward to the discussion
19 today. I really do appreciate everybody being
20 here for this workshop. I think it's going to be
21 very meaty, and I'm hoping that we can come away
22 with a better understanding, both of what has
23 worked elsewhere and what might or might not work
24 in California.

25 COMMISSIONER BYRON: Thank you,

1 Commissioners. I'll be brief. We're behind on
2 renewables, we're not meeting our goals. The IEPR
3 Committee is certainly interested in feed-in
4 tariff as a possible way to do that. And I'm
5 really glad to see fellow members of the PUC here
6 today. I look forward to hearing Ms. Sterkel and
7 I'm glad to see that Commissioner Bohn and his
8 Advisor will be here.

9 We definitely want to try and get this
10 right, and we look forward to working with the PUC
11 figuring out a path to get us there. Thank you.

12 COMMISSIONER DOUGLAS: Very good.
13 Please, Mike.

14 MR. LEAON: Okay, thank you,
15 Commissioners. I do have a brief presentation on
16 background for today's workshop. And first let me
17 say I was remiss in not mentioning that we have
18 Dave Hawkins from Cal-ISO who will be sharing a
19 perspective from -- Cal-ISO's perspective on feed-
20 in tariffs today. And we'll hear from Dave before
21 lunch, or right after lunch. I apologize.

22 Okay, what I'll be talking about briefly
23 in my background presentation is the direction
24 from the 2000 (sic) IEPR. I want to talk a little
25 bit about our goals for today. Also summarize

1 some of the feedback we have from the June 30
2 workshop.

3 Also spend some time reviewing the
4 policy drivers that helped guide us in developing
5 the policy paths that are identified in the report
6 that's the subject of today's workshop. And
7 briefly summarize those policy paths. And
8 summarize our conclusions to date. And we'll be
9 hearing from Bob Grace on those policy paths who
10 will go into detail on those options.

11 First, from the 2000 (sic) IEPR there
12 are two key recommendations. One was that the
13 CPUC immediately implement a feed-in tariff for
14 all RPS eligible renewables up to 20 megawatts.
15 And that this tariff would initially be set on the
16 MPR. And we'll be hearing from CPUC Staff today
17 on their progress with that proceeding.

18 Another key recommendation was that the
19 Energy Commission and CPUC collaborate to develop
20 feed-in tariffs for larger projects over 20
21 megawatts. And we have been working with the CPUC
22 through the stakeholder process on that
23 recommendation.

24 Workshop goals. Before I talk about our
25 goal for the workshop today, I'd first like to

1 thank our KEMA team and renewable energy office
2 staff, and in particular, Drake Johnson, to my
3 left, the Project Manager, for their hard work in
4 putting together this excellent report, and in
5 organizing this workshop.

6 Also like to thank CPUC Staff and Cal-
7 ISO Staff for their willingness to be presenters
8 today. And finally, I'd like to thank our panel
9 members for their participation in the workshop.
10 I think we have an excellent panel that will
11 provide for a very informative dialogue about
12 feed-in tariffs this afternoon.

13 In regard for our goal for today,
14 through the panel discussion and stakeholder
15 feedback we hope to identify which feed-in tariff
16 policy paths make most sense for California.

17 An expanded feed-in tariff for
18 California would offer a second financing strategy
19 for renewable energy developers in addition to the
20 existing renewable portfolio standard, or RPS,
21 competitive solicitation. This additional funding
22 approach offers another tool for achieving the
23 state's renewable energy objective of 33 percent
24 by 2020.

25 If the state were on track to meet the

1 RPS renewable energy objectives we might not find
2 ourselves here today discussing feed-in tariffs.
3 However, the reality of the situation is that
4 since we're not on track to meet those objectives,
5 and since the state's renewable energy objectives
6 are crucial for meeting not only greenhouse gas
7 reduction goals, but also to reduce risk to
8 ratepayers who continue reliance on fossil fuels,
9 it is prudent that we're here today to discuss
10 policy options for an expanded feed-in tariff.

11 The draft whitepaper, California Feed-in
12 Tariff Design and Policy Options, forms the basis
13 for today's workshop. The draft whitepaper lays
14 out six policy paths for implementing a feed-in
15 tariff in California.

16 As demonstrated in Europe, the advantage
17 of a feed-in tariff is its transparency through
18 the establishment of a guaranteed price, buyer and
19 long-term revenue stream. Because feed-in tariffs
20 can reduce the cost and complexity of the
21 contracting process and guarantees a price,
22 developers are better able to secure necessary
23 project funding.

24 In summary, an expanded feed-in tariff
25 could add another arrow in California's quiver to

1 establish a diverse mix of sustainable renewable
2 resources.

3 I look forward to hearing the views of
4 our panelists, stakeholders and, of course, our
5 Energy Commission and PUC Commissioners regarding
6 the representative policy paths contained in the
7 report today. And, again, our goal is to identify
8 which of those policy paths makes the most sense
9 for California.

10 In regard to the June 30 workshop
11 briefly I'll go over a few of the themes and the
12 feedback that we got from that workshop for an
13 expanded feed-in tariff in California.

14 Those that were in opposition to an
15 expanded feed-in tariff cited that the existing
16 solicitation was working and there was really no
17 need to fix something that wasn't broken.

18 Also, there was a concern that an
19 expanded feed-in tariff would conflict with the
20 existing RPS solicitation. In addition, they felt
21 that we needed more experience with the existing
22 program for wastewater facilities up to 1.5
23 megawatts before we attempted to expand the feed-
24 in tariff beyond that existing program.

25 Also, many stakeholders commented that a

1 feed-in tariff may not address other key barriers
2 related to transmission and permitting and siting.

3 Those that were supportive of the tariff
4 again cited that the state's not on track to meet
5 its RPS objectives. And also felt that the place
6 to start with was under 20 megawatts, as this
7 would help smaller projects obtain financing that
8 they're not currently able to obtain through the
9 existing solicitation. And this would be
10 effective in increasing renewable energy
11 generation in California, as was demonstrated that
12 was also effective in Europe.

13 Continuing with the June 30 workshop
14 results, there were some concerns about costs of a
15 feed-in tariff. Specifically some stakeholders
16 felt that the feed-in tariff is not market-based.
17 And as a result, wouldn't be bid through a
18 competitive process. And this would lead to
19 increased ratepayer costs. And that also, since
20 the price was guaranteed, that this would stifle
21 innovation.

22 Stakeholders that saw benefits for a
23 feed-in tariff cited that, again, based on the
24 European experience it could be highly effective
25 in increasing distributed generation, would reduce

1 contracting costs. And this would better enable
2 developers to secure financing.

3 In addition, many stakeholders felt that
4 a feed-in tariff might lower costs over time by
5 increasing the mix of renewable resources in the
6 system, and this would help to insulate against
7 increases in fossil fuel prices.

8 In regard to the question of should a
9 feed-in tariff replace the MPR, there were
10 different opinions on this. Some felt strongly
11 that any feed-in tariff should not be based on --
12 well, should be based on the MPR. And that a
13 tariff -- others felt that a tariff should be
14 cost- or value-based and independent of the MPR.

15 Also we had feedback that developers
16 should be allowed to participate in either
17 process, and that they would not necessarily be in
18 conflict with one another. And it was up to the
19 project developer to decide which process would
20 best meet its needs.

21 Moving on to the tariff policy drivers.
22 Based on direction from the IEPR and feedback from
23 stakeholders, six feed-in tariff policy drivers
24 were developed in the report. And I want to
25 emphasize that these policy drivers should only be

1 viewed in the context of a feed-in tariff and that
2 there's no broader application of these policy
3 drivers. And that's an important point that I
4 want to emphasize today.

5 The drivers included quantity, financial
6 security, which were given high priority;
7 diversity A, which is essentially all in;
8 sustainable renewable energy; price stabilization
9 and diversity B, focused on biomass.

10 I'll briefly go over the rationale for
11 these priority drivers. For the high-priority
12 drivers quantity the rationale there was increase
13 the pace of development of renewable energy to
14 meet RPS objectives.

15 And financial security. Provide
16 increased market certainty and financial security
17 to help developers bring new projects online.
18 These were given the highest priority because if
19 we can accomplish those two things, then we're
20 going to get more projects in the ground.

21 Rationale for the medium-priority
22 drivers. Diversity A, promote a diverse mix of
23 renewable energy resources. A diverse mix of
24 resources will help to increase system reliability
25 and meet desired operational characteristics,

1 sustainable renewable energy, develop a self-
2 sustaining renewable energy industry was the
3 thought here.

4 Rates could be designed to increase
5 market penetration and could also be designed to
6 be ratcheted down over time as facilities become
7 able to compete effectively in the market.

8 For the low-priority -- or, I'm sorry,
9 we're still on medium. Price stabilization. The
10 thought here was to help stabilize the cost of
11 generation. The cost of generation can be
12 insulated from fluctuations in the price,
13 financial -- by creating a diverse mix of
14 resources.

15 And finally, for diversity B, which was
16 given a lower priority -- and, again, I want to
17 emphasize that's in relation to a feed-in tariff
18 and doesn't reflect a broader policy view -- the
19 IEPR encourages sustainable use of biomass by
20 investor-owned utilities. It would also be
21 consistent with the Governor's executive order
22 supporting biomass as part of the RPS. And energy
23 derived from biomass technologies would also help
24 to increase system mix and reliability.

25 Regarding the development of the policy

1 paths in the report, these paths were developed
2 based on feedback from the June 30 workshop. And
3 the policy paths reflect a range of options not
4 limited to just over 20 megawatts. They include
5 options from pilot scale to full market
6 implementation.

7 And this was reflective of stakeholder
8 feedback that we should take a go-slow approach,
9 gain more experience with feed-in tariffs before
10 we jump into the over-20 megawatt project size.

11 Again, these are representative policy
12 paths. Others are possible. The paths are not
13 mutually exclusive. And we included one scenario
14 depicting possible policy path interaction and
15 other interactions are possible.

16 And we will have a detailed discussion
17 of policy paths in our upcoming KEMA team's
18 presentation.

19 So, our conclusions to date. The state
20 is not on track to meet RPS objectives. Existing
21 RPS solicitation experiencing a high rate of
22 contract failure. Increase renewable energy
23 needed to help attain mandatory greenhouse gas
24 reductions. Must reduce emissions to 1990 levels
25 by 2020. And renewable energy will be a key

1 component of that.

2 Increased renewable energy will help
3 reduce California's dependence on fossil fuels.
4 Feed-in tariffs have been successful in increasing
5 quantity of renewable energy in Europe. And we'll
6 hear from Wilson about the European experience.
7 And an expanded feed-in tariff for California
8 could work in parallel with the existing RPS
9 solicitation.

10 And finally, an expanded feed-in tariff
11 offers the potential to have an additional funding
12 mechanism for renewable energy developers that
13 will help California meet its RPS objectives.

14 Again, so our goal today will be to look
15 at those policy paths and discuss what makes most
16 sense for California.

17 That concludes my presentation. I'd be
18 happy to answer any questions.

19 CHAIRPERSON PFANNENSTIEL: Mike, let me
20 just go to the discussion of comments from the
21 prior workshop. They're sort of all across the
22 board, obviously. But since most of the people,
23 if not say all of them, the responders, are coming
24 from a specific area of interest, self interest,
25 did you divide them up into, say, what the

1 utilities said, and what the renewable developers
2 said, and what the environmental groups said? So
3 do we have a sense of where those comments fit?

4 MR. LEAON: Yes, definitely. And thank
5 you for that question. Clearly, the IOUs came
6 down on the side that we don't need a feed-in
7 tariff. And that the existing solicitation is
8 working.

9 The renewable developers were clearly in
10 favor of a feed-in tariff, decoupled from the MPR,
11 beginning, or up to 20 megawatts. And that's
12 really how it divided out.

13 CHAIRPERSON PFANNENSTIEL: And is that
14 true across the entire renewables community?

15 MR. LEAON: Well, I don't know if I want
16 to say entirely --

17 CHAIRPERSON PFANNENSTIEL: Is there --
18 is there a lot of --

19 MR. LEAON: -- but, --

20 CHAIRPERSON PFANNENSTIEL: -- variation
21 there?

22 MR. LEAON: -- I think we may have had
23 one comment from a renewable developer that was
24 not in support. But it was just the one.

25 CHAIRPERSON PFANNENSTIEL: Thank you.

1 COMMISSIONER BYRON: Commissioners, I
2 attended a rather informal meeting over at the
3 Legislature yesterday. Two or three members were
4 interested in this issue of procurement, as well,
5 with regard to renewables.

6 And, of course, I was mistaken. I
7 thought I could, as a Commissioner, hide in the
8 back of the room and not be noticed. But that
9 wasn't the case.

10 And I was struck by the same sort of
11 thing that I'm struck by your presentation, Mr.
12 Leaon, is that we tend to frame everything in the
13 context of the investor-owned utilities. And that
14 entire discussion yesterday for three hours was
15 all framed in the context of how this works in a
16 regulated investor-owned utility environment.

17 And I think we have to think beyond
18 that. Clearly everything I've been reading here
19 indicates that we've got to figure out a solution.
20 So I hope today that we'll think beyond just the
21 regulation of utilities and what's in their best
22 interest.

23 So, thank you.

24 COMMISSIONER DOUGLAS: Thank you very
25 much. I don't have any questions, but I think at

1 this point if there are other questions from the
2 audience specific to this presentation? Does not
3 look like it. So, let's move on, then.

4 MR. LEAON: All right, thank you. Okay,
5 I would like to introduce Wilson Rickerson with
6 Rickerson Energy Systems. And Wilson's going to
7 share information on the European experience with
8 feed-in tariffs.

9 MR. RICKERSON: Good morning, everyone.
10 Nice to be back here again. Everyone hearing? My
11 levels okay on this thing? Okay, great.

12 We are going to take a quick spin
13 through Europe and talk about some of the best
14 practices that we've seen over there. We did talk
15 a little bit about that in the last couple
16 workshops. At a higher level we're going to dig
17 more specifically about the design details of two
18 specific cases, mainly Germany and Spain.

19 So, why do we care about Europe? First
20 of all, we care about it because specifically the
21 2007, as Mike mentioned, IEPR directed the
22 Commission to explore feed-in tariffs that
23 incorporate features of the most successful
24 European feed-in tariffs. So that raised the
25 question, which ones have been successful, what

1 are the design features and so on and so forth.

2 Europe, in general, has been kind of a
3 laboratory for renewable energy policy across the
4 board for about the past 20 years. It's an
5 interesting case study because certainly some
6 countries are far ahead than -- made a lot more
7 progress in meeting national goals than we have
8 here in the United States.

9 Their policies have also been around for
10 a long time. Portugal started its policy process
11 in 1988. Germany in 1990. Spain in 1994.
12 There's been a long and iterative process of
13 experimentation, and they've tried just about
14 everything. They switched from tendering and
15 competitive bidding over to tradeable RECs. They
16 switched from tradeable RECs over to feed-in
17 tariffs. And so on and so forth.

18 There's a lot of lessons to be learned
19 out there. But, you know, another question is,
20 you know, which ones, which European nations
21 actually have been leaders in terms of policy
22 design.

23 When we talk about Europe we tend to
24 think, oh, they all do feed-in tariffs. And
25 that's, to a large extent, true. We've got 18

1 countries in the EU that have feed-in tariffs, and
2 also recently the green countries you see, both in
3 Europe and on the periphery of Europe, have also
4 adopted feed-in tariffs in the last couple weeks,
5 the last couple months.

6 But it's hard to point a finger, just
7 like it's hard to say, this is, you know, we have
8 one single RPS here in the United States, and the
9 same rules apply across all 26 different RPS
10 states. There's also not one good example of what
11 a feed-in tariff is in Europe. Every single one
12 of these feed-in tariffs is different in some
13 aspects, actually dramatically different.

14 So we decided to focus in on, okay,
15 which ones have actually moved the fastest and
16 moved the farthest. As probably most people in
17 the room know, those two are Germany and Spain.

18 They have been certainly the most
19 successful in terms of increasing the share of
20 their national renewable portfolio. And they've
21 also both used feed-in tariffs, which are fairly
22 similar. People tend to group them together.

23 I think we're going to go ahead and walk
24 through a quick snapshot of what their markets
25 have done and what they could potentially do.

1 We're going to talk about their policy evolution
2 over time, start with their first laws and talk
3 about design decisions they made as they kind of
4 iteratively changed their policies. And we'll do
5 a side-by-side comparison of design details.

6 Germany, as you can see on the right-
7 hand side, those are growth curves for different
8 technologies. And most of those growth curves are
9 dramatically up.

10 With wind, the top right, I don't know
11 if you can see the yellow curve. It's gone up
12 even as the annual installations have declined.
13 That's because Germany's market is actually
14 saturated. There's not enough land to put wind
15 turbines on anymore, so now they're looking
16 offshore. And that development is lagging.

17 But they've reached 14.2 percent of
18 their national portfolio comes from renewables
19 by -- they reached that in 2007. Their goal was
20 12.5 percent by 2010. So they're three years
21 ahead of schedule.

22 They also, when they started back in
23 1990 they were about at zero. Their revised
24 target is now 25 to 30 percent by 2020. And they
25 have a goal of about 40 percent by 2030. Just on

1 the electricity side.

2 They've got 22,000 megawatts of wind.
3 The U.S. is starting to catch up with that.
4 Again, because their market is saturated and they
5 only did 1600 megawatts last year. They've got
6 3800 megawatts of PV, of which they installed 1000
7 megawatts last year, more than the entire
8 historical installations in the United States in
9 one year.

10 And also biogas, although it's been
11 small, has grown significantly. They're up to
12 about 1200 megawatts in total. But that figure
13 doubled between 2005 and 2007 largely because of
14 some tweaking they did to their feed-in tariffs
15 specifically to target biogas. They have a
16 diverse, large and growing portfolio.

17 So how did they get there? In early
18 1990 and into 1991 -- sir?

19 COMMISSIONER BYRON: If I may interrupt
20 with just a quick observation. These numbers, Mr.
21 Rickerson, that you put up are just extraordinary,
22 the transformation that has taken place.

23 Can you just characterize -- you said
24 the wind is saturated, they're running out of land
25 essentially?

1 MR. RICKERSON: Yes.

2 COMMISSIONER BYRON: They're beginning
3 to look offshore. And photovoltaic has in one
4 year exceeded all the U.S. installations. How
5 sunny is it in Germany?

6 MR. RICKERSON: That's a good question.
7 They actually, their best resource starts where
8 our resource kind of gets off the bus. They start
9 around where Seattle and Alaska are and go down
10 from there.

11 So I guess the punchline is this, their
12 solar energy resource is much worse than ours, but
13 they actually have achieved -- I think we talked
14 about this briefly in the last workshop, but, you
15 know, they're not just building sculpture over
16 there, they're not just putting in PV panels and
17 wind turbines that aren't doing anything. The
18 14.2 percent penetration figure shows they're
19 actually generating electricity to go along with
20 that.

21 COMMISSIONER BYRON: Wow. Well, clearly
22 it shows, in my mind, that they've got the right
23 incentives in place to make this work.

24 MR. RICKERSON: The European Union, you
25 know, I think a lot of different ways of defining

1 success. The European Union has defined success
2 as they've analyzed their policies as how have you
3 exploited your locally available resource on a
4 country-by-country basis. And also how has your
5 price matched that generator's need to actually be
6 financially viable.

7 And both Germany and Spain have ranked,
8 more or less, near the top on those two success
9 indicators.

10 COMMISSIONER BYRON: Thank you. I'm
11 sorry for the interruption.

12 MR. RICKERSON: Please feel free. The
13 policy evolution. They started in 1990 with
14 something called a Stromeinspeisungsgesetz, which
15 is the electricity in-feeding wall. Which
16 basically they guaranteed grid access to all
17 generators. You could feed your electricity into
18 the grid. That's where you get the term feed-in
19 tariff.

20 It wasn't a fixed price, though. It was
21 a price that changed every year -- well, actually
22 changed with retail price. So they pegged the
23 price that generators would get to the retail
24 price. Somewhere between 65 to 90 percent of
25 retail. And that was differentiated slightly by

1 generator.

2 So, wind and solar got 90 percent of the
3 retail price. Biomass and hydro -- small biomass
4 and hydro got 80 percent, and so on.

5 They also capped their program. You
6 couldn't have a system larger than 5 megawatts.
7 And you also couldn't have -- a single utility
8 could not have more than 10 percent renewable
9 energy penetration in their service territory.

10 Also costs were redistributed between
11 each utility nationally. So if you had a lot of
12 wind, like let's say the north of Germany, and you
13 had a lot of wind tariffs, then those ratepayers
14 would bear the cost of those tariffs.

15 Their market took off. They had one of
16 the fastest growing markets in wind through most
17 of the 1990s. It was kind of a race neck-and-neck
18 between Germany and Denmark.

19 However, a few cons with the policy. It
20 wasn't competitively neutral. Germany was going
21 to start moving towards electricity
22 liberalization, as they call it over there. And
23 having costs being borne by one utility that
24 weren't being borne by another was problematic.

25 Secondly, it didn't encourage emerging

1 technologies. Sure, it was a good policy for
2 wind, but the 90 percent retail pay didn't really
3 help solar very much. The only places where solar
4 was growing was in municipal utilities where they
5 were giving them cost-based feed-in tariffs.
6 About \$1 per kilowatt hour back in those days, in
7 the early '90s.

8 And also because the price was fixed at
9 a retail indicator which varied over time, when
10 the retail price actually started to sag in
11 Germany, the market sagged with it. And also
12 generators that had invested with the hopes of
13 getting a certain price over time were
14 disappointed that it fell lower than what they
15 expected.

16 So, through the '90s, at the end of the
17 '90s Germany got a new government and they decided
18 to overhaul the feed-in tariff, and they created
19 the equally easy to say, Erneuebare-Energie-
20 Gesetz, in 2000, which like most feed-in tariffs
21 we think of, unlike the Stromeinsparungsgesetz,
22 which was value-based and pegged to retail, it was
23 actually generation-cost based. Which means you
24 look at each technology and you try to figure out
25 what that technology needs to be profitable and

1 you set that price.

2 The generators received 20-year fixed
3 price payments. The payments were differentiated
4 not only by technology, but also by size. So
5 large, fuel-based PV systems got a much lower
6 payment than small rooftop systems, for example.

7 And also for wind, they were
8 differentiated by resource. So that if you had a
9 very very windy area, it wouldn't be compensated
10 quite as much as if you had a less windy area.

11 Finally, unlike the previous -- I'm
12 sorry, not finally, excuse me. Unlike the
13 previous law, there was no system size cap. Also
14 no total generation cap. They just opened the
15 market up. And they also nationally redistributed
16 the costs instead of on a utility-by-utility
17 basis.

18 For cost control they set schedules of
19 price declines. Not so that if I invested in a
20 project my price went down over time, but rather
21 if I locked in in year one I got 20 years of the
22 same fixed price. If I then locked in in year
23 two, I got 20 years of a price that was maybe 5
24 percent lower than year one.

25 Kind of placing an incentive on getting

1 in early, but also putting downward pressure on
2 prices over time. And in theory those schedules
3 were based on experience curves of different
4 technologies.

5 Since then they've changed the law two
6 more times. In 2004 they adjusted their fixed
7 price tariffs again to target new resources,
8 different types of resources. Fine tune things so
9 that, you know, size was better differentiated.

10 They also added fuel, differentiation
11 for biomass, because they found that just a
12 general biomass tariff wasn't getting your biogas
13 and your wood and your other resources. They also
14 added a tariff for facade-integrated PV, or BIPV,
15 as we call it over here.

16 Then in 2008 they went in for another
17 revision where they adjusted the feed-in tariff
18 digression rates. Those are the rates by which
19 feed-in tariffs decline over time.

20 For some resources they actually left
21 them unchanged, or even raised them slightly. For
22 wind, for example. And then for PV you saw 1100
23 megawatts went in last year. They thought they
24 might have over-heated the market a bit, and so
25 they increased the digression rates from about 5

1 percent to 6.5 percent, to more like 8 to 10
2 percent, every year. Got to bring those costs
3 down further.

4 CHAIRPERSON PFANNENSTIEL: Excuse me.
5 Are all of these changes, then, prospective,
6 though. They don't affect the tariffs for
7 customer renewable developers, producers already
8 online, right?

9 MR. RICKERSON: Yeah, great question.
10 It was just, if you've locked in, you've locked
11 in. Again, one of their problems with the
12 previous law was that it varied over time, and
13 they wanted to have, create investor security.
14 That's the way they saw it to do it.

15 COMMISSIONER BYRON: If I may also ask,
16 you know, the differentiation that you discuss is
17 based on technology, size and the resource type.
18 Did you investigate -- perhaps you're not the
19 right person to ask, I apologize, but why didn't
20 they base it on, you know, the attributes of the
21 electrons that were being generated, for instance,
22 if they were dispatchable, or higher level of
23 reliability, or time of day that they were being
24 generated? The kind of characteristics that
25 increase their value? Do you know why?

1 MR. RICKERSON: I think they wanted to
2 keep things fairly simple at the beginning. And
3 they wanted the markets to grow, and they knew
4 they wanted all those technologies to grow,
5 because part of their goal was market capture for
6 specific, you know, industrial policy as well as
7 energy policy. They wanted German manufacturers
8 building PV, for example.

9 And so I think they just set the rates
10 and let them go. I think that certainly other
11 feed-in tariff laws, Portugal's for example, they
12 have tried to build up to value-based, you know,
13 levels.

14 But, again, the Germans wanted PV, and
15 there's only a certain amount you can do with
16 value over time. You can add maybe a CO2 adder or
17 a grid adder or a location adder, as the
18 Portuguese do, but maybe you don't get to that
19 level to actually grow the PV market. And if your
20 policy objective is to grow the PV market, then
21 those obviously have to match up.

22 COMMISSIONER BYRON: Good answer, thank
23 you.

24 MR. RICKERSON: On to Spain. Again,
25 we've seen very rapid market growth. Last year

1 they set a European record for a single year wind.
2 Additions were 3500 megawatts. They also have 500
3 megawatts of PV, also pretty impressive number,
4 most of which actually came last year. 350
5 megawatts came online in 2007. And we'll talk a
6 little bit about what some of the implications are
7 of that.

8 Also, unlike Germany, Spain has a feed-
9 in tariff for solar thermal electricity, or at
10 least they had one from the get-go. While
11 Germany, I think, is now considering one.

12 They've got a couple experimental plants
13 online, but they've also got 270 megawatts of
14 concentrating solar thermal electric under
15 development as of, I guess, March of this year, I
16 think with even more in the pipeline currently.
17 And the rates are set such that it also encourages
18 solar thermal storage. So we're seeing some
19 interesting stuff with storage going on over in
20 Spain, as well.

21 Unlike in Germany, the Spanish markets
22 have not seen much biomass or biomass growth. I
23 don't think either market, Germany or Spain, has
24 seen much hydropower growth as a result of their
25 feed-in tariffs.

1 But, again, impressive growth for a
2 country that hadn't previously had large renewable
3 energy markets.

4 So, how did they get there? They put
5 the first foundations in place in 1994. They
6 didn't really start in with full-scale feed-in
7 tariffs until 1998. And they set up a law that
8 now looks somewhat like Germany's. You can choose
9 a feed-in tariff option where you get a fixed
10 rate. Where the big difference in the Spanish --
11 whereas you can also choose a fixed premium that
12 arrives on top of wholesale prices.

13 So, for example, it's kind of like our
14 production tax credit for wind. You sell in the
15 market for your electricity, and then you get 2
16 cents on top of the wholesale power price.
17 Similar approach.

18 The costs are nationally distributed,
19 but also unlike Germany's generators over 10
20 megawatts, had to forecast generation 30 hours in
21 advance. In general, we see the Spanish have done
22 more about grid interaction than the Germans have,
23 in terms of their legal mechanisms.

24 The 2004 amendment, the Spanish again
25 differentiated further, like the Germans did.

1 They set the contract, instead of 20 years, as the
2 life of the system. Another difference from the
3 German law, and I'll get to this in a second with
4 a nice chart, it's kind of hard to explain without
5 waving my hands all around, is that there is a
6 fixed component that's based on generation cost in
7 the Spanish feed-in tariff.

8 There's also a part that varies every
9 year. Initially that variance was set by the
10 government. They then moved on to setting it by
11 retail price. And they've since moved on to
12 pegging that small variation to the consumer price
13 index.

14 Another important difference between the
15 Spanish and German feed-in tariffs is that the
16 German feed-in tariff is uncapped. The Spanish
17 tariff isn't capped, but they have revision
18 traders. You can see 13,000 megawatts for wind,
19 200 megawatts for solar thermal, 150 megawatts of
20 PV. When you cross that boundary the government
21 then huddles and says, okay, now what.

22 They also had an incentive in the 2004
23 amendment for generators to choose the fixed
24 premium rather than the fixed tariff, because they
25 wanted people to participate in the wholesale

1 electricity market.

2 The 2007 amendment, they then promptly
3 removed that incentive because everyone had jumped
4 into the premium, spot market prices had gone
5 haywire, and all of a sudden they were paying
6 everybody a lot more than they thought they were
7 going to pay people with that premium on top of
8 market value.

9 They also established, just on the
10 premium side again, a floor value for that premium
11 and a ceiling for that premium, as well, to make
12 sure again that it controlled costs.

13 Finally, let's move ahead to the 2008
14 amendment. This one they didn't necessarily see
15 coming. It was triggered by this revision cap for
16 PV. They had 150 megawatt ceiling. They got
17 about 350 megawatts, so the government pulled
18 back, put a moratorium on PV development and
19 adjusted the rates. And as a result, rates, as
20 most people in the PV industry are very aware of,
21 at least investors in the PV industry, have
22 lowered from about 44 cents a Euro, it's about 34
23 cents a Euro, a significant decline.

24 Again, very briefly. Spanish setup, how
25 do the tariffs actually get built, I guess. This

1 is the fixed tariff side on this side. You got a
2 generation cost based piece that doesn't change.
3 You got a small part that varies on top. And the
4 fixed piece is actually revised by the government
5 every four years or so.

6 The feed-in premium, you got the market
7 price that varies at the bottom. You got the
8 fixed piece on top. And then you've got the
9 variable part that varies with the consumer price
10 index on top of that, with the floor and the
11 ceiling.

12 Rushing a little bit because I'm getting
13 close to the end of my time. But, if anyone has
14 any particular questions about this structure, you
15 can see me after class.

16 CHAIRPERSON PFANNENSTIEL: Yeah, well,
17 let me just --

18 MR. RICKERSON: Yes.

19 CHAIRPERSON PFANNENSTIEL: I'm sorry,
20 well, class is still going on.

21 MR. RICKERSON: Go ahead.

22 CHAIRPERSON PFANNENSTIEL: The part of
23 this that is revised by the government --

24 MR. RICKERSON: Yes.

25 CHAIRPERSON PFANNENSTIEL: -- or set by

1 the government administratively, the concept
2 overall is to provide cost plus a return to the
3 renewable developers, yes. And then the amount of
4 return, perhaps, is revised or re-examined over
5 time?

6 MR. RICKERSON: That's correct. And,
7 you know, the Germans just fixed one price and
8 they shoot for about 5 to 7 percent returns. And
9 they kind of monitor that over time.

10 And as you can see with the Spanish,
11 it's more complicated. And so it's, I think,
12 probably a little bit harder to gauge. But that,
13 in theory anyway, is what they're trying to do.

14 CHAIRPERSON PFANNENSTIEL: Okay. So
15 they're not trying to track the market at all?
16 This is for the cost and the return for a specific
17 renewable developer?

18 MR. RICKERSON: Yes. That's correct.
19 Under both Germany and Spain that's ultimately the
20 theories, investor security and generation cost
21 base, which means you're targeting specific
22 generation types with rates they need.

23 MR. TUTT: And, Wilson?

24 MR. RICKERSON: Yes.

25 MR. TUTT: One last question there. If,

1 under the Spanish premium system, if that brown
2 bar at the bottom, the wholesale market price,
3 goes up significantly, as it has sometimes, --

4 MR. RICKERSON: Yes.

5 MR. TUTT: -- the green disappears, the
6 government doesn't pay anything?

7 MR. RICKERSON: No. Those two blue
8 bars, it was kind of hard to put together, that's
9 the floor and the ceiling of the total value the
10 generator can get. So, if the market price goes
11 through the roof, then the most you could get was
12 that of market price plus the fixed piece plus the
13 slightly variable piece. That total bar could
14 only hit the ceiling. Can't go beyond that.

15 MR. TUTT: So if the brown goes above
16 the ceiling, what happens?

17 MR. RICKERSON: If the brown goes above
18 the ceiling, you just get the brown.

19 MR. TUTT: Thank you.

20 MR. RICKERSON: Sure. So, kind of a
21 side-by-side comparison. The yellow stuff is
22 significantly different. The white stuff is stuff
23 that's not all that different.

24 Germany contract length is 20 years and
25 Spain it's the project life. The tariff structure

1 generally is a fixed payment in Spain; it's a
2 fixed payment or the fixed premium. Both are
3 based on generation costs, as Commissioner
4 Pfannenstiel is asking.

5 Both are differentiated by technology
6 and size. Spain does not differentiate by
7 resource, i.e., wind. Germany does.

8 Tariff adjustments, I guess we just kind
9 of walked through with that in that last slide.
10 The Germans have a fixed schedule over time of
11 declines. And they're advised once every four
12 years.

13 The Spanish, it tends to vary, depending
14 on what's going on in the market, which rates
15 they're choosing. And also the government not
16 only revises, but also the revisions can be
17 triggered by these capacity thresholds. In
18 Germany there are no caps at all. Again, in
19 Spain, there are those triggers.

20 And then interestingly, the last three
21 year Germany has no forecast obligation for
22 generators. They have -- we didn't really get
23 into this in the presentation, but there's no
24 incentive for generators to provide more voltage
25 support, for example. And there's also no peak

1 generation differentiation.

2 In Spain there is a forecast obligation.
3 There is an incentive, actually, to provide
4 voltage support, not a penalty. And there's a
5 slight peak generation differentiation. You can
6 get 96 percent of the rate offpeak and 104 percent
7 of the rate onpeak if you so choose. I mean you
8 have to choose it. You don't have to take that if
9 you don't want to. Those are kind of the big
10 pieces of the two.

11 In my last remaining minutes here,
12 general lessons learned across these two
13 countries, in any event.

14 Long-term generation cost based payments
15 can rapidly grow or grown, renewable energy
16 markets and achieve national targets. That's been
17 clear from both Germany and Spain.

18 Technology-specific tariffs can create
19 diversity when set at appropriate levels. Do you
20 want a certain type of technology. Or do you want
21 a certain type within a type of a technology. Do
22 you want small biogas digesters powered by manure.
23 And you want to set a tariff for that, you can
24 probably get a market response.

25 Investor security, which has been a big

1 priority for both Germany and Spain, is determined
2 both by price certainty and also policy certainty.
3 The only reason I bring that up is because we saw
4 that with the Spanish PV panic recently when the
5 capacity triggers were reached. And people
6 weren't sure what the rules were going to be,
7 post-capacity trigger. That kind of policy
8 uncertainty sent ripples through the market.

9 While as in Germany it tends to be more,
10 you know, you've got your schedule of price
11 declines fixed over time. You know kind of what
12 the rules are, how they may change or may not
13 change.

14 Value-based incentives or incentives
15 tied to market price may not put downward pressure
16 on renewable energy prices. In Spain the
17 wholesale market premium could go continually up
18 and up and up. That's why they put a cap on it.
19 Whereas in Germany it got a declining price
20 schedule that goes down over time theoretically
21 putting downward pressure on prices.

22 Also, another good reason that Europe --
23 another reason Europe is interesting to look at is
24 because they've done a lot of introspective and
25 empirical analysis over the past 10 or 15 years.

1 And both Germany and Spain recently did policy
2 cost studies at the federal level. And both
3 concluded they've suppressed wholesale market
4 prices by having these fixed price feed-in tariff
5 contracts. And some studies have suggested that
6 that suppression has been greater than the overall
7 policy cost.

8 They both, on the technical side, they
9 both distribute policy costs nationally. They
10 both use long-term contracts.

11 Then kind of on the con side, or at
12 least the challenge side, support for emerging
13 resources kind of implementing. For example, PV
14 feed-in tariffs has been difficult. Both Germany
15 and Spain have had to pull back a little bit and
16 reduce, sometimes significantly, the amount of
17 payments.

18 And also in both markets setting the
19 correct price for biomass has been challenging.
20 Initially, biomass didn't respond to either of the
21 feed-in tariffs. And after they did some
22 tinkering, at least the German market has started
23 to grow, as well, when they start differentiating
24 by fuel, not just by biomass.

25 And the last thing, I saw it in Mike's

1 presentation, another lesson learned on the
2 innovation side is that the Europeans have claimed
3 that feed-in tariffs do create more innovation in
4 other models. Largely because they shift
5 competition from generator price to the
6 manufacturers. It's actually manufacturers
7 competing to supply efficient technology, to kind
8 of get underneath that feed-in tariff.

9 And they've seen, you know, not only a
10 lot of manufacturing develop in Europe, but also
11 prices have come down in Europe. And also a lot
12 of the wind turbine innovation we've now
13 benefitted from, the United States, in our markets
14 came from ten years of early feed-in tariffs in
15 Denmark and Germany, where feed-in tariffs driving
16 industrial innovation.

17 I think I'm almost even on time.

18 MR. LEAON: All right, thank you very
19 much, Wilson. Questions --

20 CHAIRPERSON PFANNENSTIEL: Question.

21 MR. LEAON: -- from the dais?

22 CHAIRPERSON PFANNENSTIEL: Yes. And
23 it's perhaps the hardest one. I'm just -- the
24 conventional wisdom here is that Germany's had a
25 lot of success in renewable development. And

1 Spain obviously is closing in on that. But, at an
2 incredible price, retail price. And that their
3 retail prices have been driven up unconscionably
4 by this feed-in tariff.

5 What is the effect? I mean there must
6 be some way of gauging how much this has affected
7 the retail prices for electricity in Germany and
8 Spain. What do you think?

9 MR. RICKERSON: It's .1 percent in
10 Germany.

11 CHAIRPERSON PFANNENSTIEL: .1 percent
12 higher than they would have been or --

13 MR. RICKERSON: I'm sorry, .1 percent of
14 retail ratepayers' -- maybe about 20 cents per
15 kilowatt hour there, and .1 percent of that is
16 attributable to the feed-in tariff in Germany.

17 In terms of overall cost increase, they
18 have done studies about that, as well, that
19 project through 2030. And I can get you those. I
20 think it's something like Euro.50 per household
21 per month when prices peak in 2017. And then
22 start declining as old contracts expire, but also
23 as retail prices have risen in the interim.

24 I'm not sure for Spain.

25 CHAIRPERSON PFANNENSTIEL: And in Spain,

1 something comparable, or do you know?

2 MR. RICKERSON: I would imagine it would
3 be comparable, but I don't have the figures. And
4 also they recently set both those caps on the
5 fixed premium.

6 CHAIRPERSON PFANNENSTIEL: Right.

7 MR. RICKERSON: And they also have
8 pulled a weight incentive for the fixed premium.
9 And so I think a lot of that was driven by policy
10 cost concerns, as was the PV growth. So they
11 haven't had huge impacts. I think it's on
12 their --

13 CHAIRPERSON PFANNENSTIEL: And then,
14 obviously this discussion is all about the tariff
15 part of it. But there's also, of course, the
16 system integration questions --

17 MR. RICKERSON: Yeah.

18 CHAIRPERSON PFANNENSTIEL: -- and these
19 kinds of levels of renewables. Has that been
20 something that has been then fed back into the
21 feed-in tariff?

22 MR. RICKERSON: You mean in terms of the
23 rate, itself?

24 CHAIRPERSON PFANNENSTIEL: Yeah, the
25 question of, you know, having too much wind in a

1 geographic area for the system, the rest of the
2 electrical system to support it there. Have they
3 changed prices according to that, those kinds of
4 considerations?

5 MR. RICKERSON: I guess a couple
6 different answers there. Clearly the Europeans,
7 in general, have pushed the envelope on how much
8 renewable energy you can feed into the grid. You
9 know, Denmark is way above where we thought people
10 could actually be.

11 And so in some ways they've redefined
12 what we thought was possible. On the other hand,
13 there are probably people much better than I am on
14 this that could answer the integration questions
15 more directly.

16 I think from a cost perspective,
17 integration cost perspective, German (inaudible)
18 has done that comparison of kind of integration
19 costs, administrative costs and incremental cost
20 to the feed-in tariff versus wholesale price
21 suppression, savings from imported coal and oil.

22 And in those kind of side-by-sides
23 that's where that study came from that they'd
24 actually saved over all in at least 2006 over the
25 policy costs, itself.

1 CHAIRPERSON PFANNENSTIEL: Thank you
2 very much.

3 COMMISSIONER BYRON: If I may, one quick
4 question. And this really is the same question
5 Chairman Pfannenstiel raised. I just want to make
6 sure I understood it clearly, because I don't
7 think it was in the report.

8 You're saying that the financial impact,
9 the cost impact of this FIT in Germany has only
10 been .1 percent on rates?

11 MR. RICKERSON: I think I might be
12 answering it in a different way than you're
13 asking.

14 COMMISSIONER BYRON: Please ask the
15 question correctly, the --

16 MR. RICKERSON: If I'm looking at a pie
17 of German retail rates and saying, this slice is
18 attributable to this, this slice is, you know,
19 this is transmission, this is distribution, this
20 generation, you know, it's 20 percent, 30 percent,
21 what-have-you. Then .1 percent of that pie slice
22 or .1 percent of that pie is the part attributable
23 to feed-in tariffs.

24 COMMISSIONER BYRON: I don't recall
25 seeing that in the KEMA report. Is that in there?

1 MR. RICKERSON: It's not. It's from a
2 -- there's an English language version available
3 from the German Federal Government that I can send
4 you.

5 COMMISSIONER BYRON: Well, you know,
6 this is the key argument that the investor-owned
7 utilities raised, that the FIT is not market based
8 and would increase ratepayer costs. But clearly
9 the benefit here would greatly outweigh a .1
10 percent increase to customers.

11 MR. RICKERSON: The Germans have
12 definitely made that argument.

13 COMMISSIONER BYRON: Seems to me you
14 speak German pretty well, is that correct?

15 MR. RICKERSON: I used to.

16 (Laughter.)

17 COMMISSIONER BYRON: All right, then I
18 won't put you on the spot.

19 MR. RICKERSON: Okay.

20 MR. KINOSIAN: Given the large amount of
21 resource development, have they run into, in
22 Germany or Spain, transmission constraint
23 problems? And if so, how did they deal with them?

24 MR. RICKERSON: Again, that's a good
25 question, and I'm not entirely sure. Generally,

1 Germany is a denser, more populous country with a
2 denser transmission system than the United States
3 is. So we probably have concerns that they don't.

4 MR. TUTT: I just wanted to follow up a
5 little bit further on the cost question. Given
6 the low numbers you're describing here, you'd
7 almost think there'd be no opposition. Has there
8 been opposition in terms of a cost-based
9 opposition in Germany and Spain to these feed-in
10 tariff policies?

11 MR. RICKERSON: There's been the start
12 of it. I think mostly it'll focus on the PV side
13 in both Germany and Spain. I think in general the
14 nearer market resources people are fairly happy
15 with, because that's where most of the wholesale
16 price suppression comes from. And kind of more
17 the emerging technologies, which they argue --
18 well actually the benefit from all this, the near-
19 market stuff is going to blend in the PV costs.
20 But they're still now trying to walk a fine line
21 as to what extent do we really want to blend in
22 those higher PV costs.

23 And we've seen them, you know, as we
24 said, in the past six months both countries take a
25 step back.

1 MR. TUTT: Right. In fact, in Germany
2 they've made a significant change in their
3 declining rate structure for PV.

4 MR. RICKERSON: Correct.

5 MR. TUTT: Green Power Institute, in
6 comments on our previous workshop, said that all
7 the successful feed-in tariffs in Europe are at a
8 healthy premium above the market prices. Is that
9 a true statement, do you believe?

10 MR. RICKERSON: It depends on where, you
11 know, -- not all the time, no. I mean if you look
12 at German spot market prices some of their feed-in
13 tariff rates are below the spot market prices.

14 You also have a choice of what you can
15 sell in Germany. You can sell in the spot market,
16 you can sell in the feed-in tariff, or you can
17 offset your own native load. And people make
18 different choices depending on what the feed-in
19 tariff is versus what their other choices are --
20 options, excuse me.

21 COMMISSIONER DOUGLAS: Very good. I
22 think that's it for questions from the dais. Are
23 there questions from the audience specific to this
24 presentation?

25 Very good.

1 MR. LEAON: We did have one question
2 from a WebEx participant. Tobin Richardson has a
3 question for Wilson regarding an announcement last
4 week in Spain. Increasing the cap to 500
5 megawatts for solar. Let me ask Joe if he can
6 further translate for me, I apologize.

7 MR. FLESHMAN: The question was if
8 Wilson could please comment on the announcement
9 last week in Spain on increasing the cap on solar
10 in 2009 to 500 megawatts with a reduction of the
11 tariff available. And what the rationale and
12 implications for the program would be.

13 MR. RICKERSON: The short of it is that
14 it's bad, but it's not as bad as everyone thought
15 it was going to be, from a PV market perspective.
16 I think when the capacity trigger first occurred,
17 kind of a hush settled over the Spanish industry
18 trying to figure out which direction they were
19 going to move in. And the initial reports were
20 the prices were going to come down maybe 50, 65
21 percent, and that the caps were going to be --
22 they were going to institute a year cap, a one-
23 year cap of 300 megawatts. You couldn't do more
24 than 300 megawatts in a single year.

25 That's since gone up to -- the final law

1 came out three days, two days ago, three days ago,
2 I'm not sure exactly when. It's 500 a year of
3 which 100 megawatts is just for ground-mounted
4 systems. And the prices are not as low as
5 everyone thought.

6 And in terms of market commentary I
7 think I'll leave that to the market commentators.

8 MR. TUTT: Wilson, one last question on
9 that, if you would. You said that the Spanish
10 feed-in tariff for PV had gone down to .34
11 Euros --

12 MR. RICKERSON: Yeah.

13 MR. TUTT: -- per kilowatt hour. Any
14 idea what that is in our money?

15 MR. RICKERSON: Like \$1000 I think --

16 (Laughter.)

17 MR. RICKERSON: With current exchange
18 rates, --

19 (Parties speaking simultaneously.)

20 MR. RICKERSON: So it's very generous.
21 No, actually, I'm not -- it's 1.4. Okay.

22 MR. TUTT: Okay. Thank you.

23 MR. LEAON: We have one speaker in the
24 room here. Do you have a blue card?

25 MR. MATTESON: No. I'll get one to you.

1 MR. LEAON: Okay. Okay, if you'd go
2 ahead and state your name and organization for the
3 record.

4 MR. MATTESON: Gary Matteson, Matteson
5 and Associates. I'm interested in the comments
6 you made about Germany reaching capacity in wind
7 in a couple places. And it seems like they've
8 reached that capacity in a bit of a surprise.
9 Could you comment on that?

10 And could you also indicate whether
11 either country has made any effort to determine
12 what their resource availability was, and
13 especially with respect to Spain and the biogas.
14 Had they made an estimate of how much biogas they
15 could gain out of the various resource streams?
16 And what percentage of that was achieved?

17 MR. RICKERSON: I guess I'll take the
18 first question which was wind and capacity. Just
19 to define the capacity is more kind of available
20 onsite resource. Again, the Germans define it
21 differently because they have incentives for wind
22 resources that we might not otherwise incentivize
23 over here, just because the wind resource is less
24 across the country. You know, some 15 percent
25 capacity factor some places.

1 And in terms of it being a surprise, I
2 was working for the German Wind Energy Association
3 back in 2001 and their graphs, you know, show
4 onland capacity peaking and then descending
5 because of kind of saturation.

6 Then they saw their future domestically
7 being repowering. And then offshore wind, both
8 spiking. And then export markets. And I think
9 the repowering and offshore wind haven't happened
10 as quickly as they would have liked, and so now
11 they're really hoping the export markets pull
12 through. And so far, they seem to be.

13 In terms of the biogas side, the Spanish
14 I don't think have done much with biogas. It's
15 been the Germans that have been pushing for
16 biogas. I think it all depends on -- I'm sorry to
17 answer on this one, as well, but how you define
18 biogas resource.

19 The Germans, their feed-in tariffs for
20 biogas have been set to give a premium for
21 agricultural waste and manure. And that's
22 actually allowed farmers to grow corn solids
23 specifically to be dumped into biogas digesters in
24 order to get the feed-in tariff rate.

25 So, if you're looking at biogas that

1 way, growing stuff, growing feedstocks
2 specifically for biogas, rather than just waste,
3 that's, you know, can significantly expand your
4 available resource.

5 MR. LEAON: Okay, thank you, Wilson. I
6 have a couple more speaking requests, but we'll
7 take one more question. We are behind time, and
8 Wilson will be available this afternoon and we can
9 take further questions on this topic during the
10 open discussion period of the workshop.

11 So, one more question on this, and then
12 we do need to move on and we'll probably have to
13 take some time out of our lunch.

14 Next question was from Pete Gregon,
15 President, Advanced Solar, Hydro Power.

16 MR. GREGSON: Thank you very much,
17 Commissioners. My question would be Europe and
18 Spain, are the utility companies installing these
19 systems? And what percentage, what megawatt?

20 A perfect example would be that the
21 utility companies in California are obviously big
22 players in this. And especially in my area, they
23 are starting to tell my customers don't install
24 solar because we will. Thank you.

25 COMMISSIONER BYRON: I'm sorry, they're

1 beginning to tell your customers what? I'm afraid
2 we couldn't hear you up here.

3 MR. GREGSON: Don't install solar
4 because in a few years we will.

5 MR. TUTT: Can you state your name and
6 affiliation for the record, too, please?

7 MR. GREGSON: Pete Gregson, Advanced
8 Solar, Hydro, Wind Power Company.

9 COMMISSIONER BYRON: Thanks, Mr.
10 Gregson.

11 MR. GREGSON: Thank you.

12 MR. RICKERSON: If the question's
13 about -- I guess it's a utility ownership, maybe?
14 Is --

15 MR. GREGSON: Are the utility companies
16 basically competing with private firms? Are they
17 installing solar and wind and hydro systems like
18 we are in California? And is that -- basically
19 what I'm getting at is that part of their
20 incentives or not?

21 In this country --

22 CHAIRPERSON PFANNENSTIEL: Sir, none of
23 this can be heard by people --

24 MR. RICKERSON: I think I got you, Mr.
25 Gregson.

1 MR. GREGSON: So basically I'm trying to
2 figure out the relationship of the European market
3 compared to us, and what the complication is with
4 their utility companies versus our utility
5 companies.

6 MR. RICKERSON: Yeah, I think it's worth
7 a closer look. I know that in -- I don't think
8 they're doing a lot of -- utilities doing a lot of
9 installation, they're getting to that part of the
10 value chain over there.

11 I know in Spain they're doing ownership,
12 but not so much in Germany, at least not
13 initially. But in Spain a large portion has been
14 utility owned.

15 MR. GREGSON: And so they go out and
16 buy, hire private installers to install it and
17 they own the system?

18 MR. RICKERSON: Yes.

19 MR. GREGSON: Okay. Do you know what
20 percentage, what megawatt?

21 MR. RICKERSON: I wouldn't want to go on
22 the record with that.

23 MR. GREGSON: Anywhere we can find that?

24 MR. RICKERSON: Maybe the German Solar
25 Energy Initiative Association.

1 MR. GREGSON: Okay.

2 MR. RICKERSON: They actually have --
3 yeah, very knowledgeable of that sort of stuff.

4 MR. GREGSON: Great, thank you.

5 COMMISSIONER BYRON: Good question.

6 COMMISSIONER DOUGLAS: Before we go on
7 I'll interrupt by saying that unfortunately I've
8 been getting and ignoring calls from my daughter's
9 daycare during the last presentation. I finally
10 went out in the hall and listened to it, and she
11 is apparently sick and apparently they're afraid
12 she's contagious. So, --

13 COMMISSIONER BYRON: So they need to --

14 COMMISSIONER DOUGLAS: They need me.
15 So, I'm going to be a WebEx participant to the
16 extent possible. But I'm afraid I'll have to
17 leave for now and leave this to my fellow
18 Commissioners and to Chairman Pfannenstiel, in
19 particular, who is our remaining representative of
20 the Renewables Committee present today. Thank
21 you.

22 CHAIRPERSON PFANNENSTIEL: So, let's
23 continue.

24 MR. LEAON: All right, thank you,
25 Wilson. Our next speaker is Bob Grace with

1 Sustainable Energy Advantage. And Bob will be
2 discussing policy options and interactions as
3 contained in the California feed-in tariff design
4 and policy options report.

5 COMMISSIONER BYRON: Before Mr. Grace
6 begins I know that we're a little bit behind
7 schedule, but that last presentation was very
8 good. And I know I don't mind if we're behind
9 schedule and that you're taking away part of my
10 lunch.

11 MR. LEAON: Thank you, Commissioner.

12 MR. GRACE: Good morning. Everybody
13 hear me okay?

14 Well, we can clearly learn a lot from
15 the European experience. But it's also equally
16 important to think about how to apply that in our
17 context here in California.

18 Perhaps it's an understatement that
19 California has perhaps the most complex renewable
20 energy policy landscape in the country. Layered
21 on top of that we have things like federal
22 production tax credit, investment tax credit,
23 expiration uncertainty, which creates a big
24 barrier to projects moving forward.

25 So, clearly, introducing into that mix

1 the concept of an expanded feed-in tariff can and
2 has elicited a wide range of reactions which may
3 or may not be applicable or appropriate depending
4 on the specifics of the policy that you are
5 looking to implement.

6 We had started off this process leading
7 up to the first workshop in creating the issues
8 options paper, really breaking down the building
9 blocks of feed-in tariffs, and hopefully giving
10 stakeholders and the Commission and all the
11 representatives here an opportunity to understand
12 the details and have the same language and tools
13 to work with.

14 And so the question was where do we go
15 from here. There are a lot of details to be
16 worked through. And we had prophesied that
17 distilling some of the essential or core elements
18 of those details into some distinct policy options
19 would give us the opportunity to leapfrog the
20 dialogue and it started to get a lot more
21 specific.

22 So, for those of you who have been
23 supportive of feed-in tariffs in general, here's
24 an opportunity not just to say yes we like them,
25 but to be responsive to well, what do you like,

1 which one and how.

2 And for those of you who have generally
3 been resistant to feed-in tariffs expressed
4 discomfort, well, this is your lucky day because
5 we've laid out multiple options, maybe multiple
6 softballs for you to take a swing at.

7 But, in doing so, we're going to ask not
8 just to say no, but to get specific and say, in
9 relation to a specific proposal, why, what's
10 wrong, what might not work. And to take it a step
11 further, well, how can we change it and make it
12 work so that we can have a productive dialogue
13 that we can all build on here. And that's the
14 approach that we've taken in getting to this
15 point.

16 So the purpose of my talk is to
17 introduce the outlines of a range of the potential
18 future feed-in tariff policy alternatives as a
19 basis for further discussion. Touch briefly on
20 the policy drivers and how they took us here. And
21 then get to the policy issues and options and how
22 they led us to representative policy paths.

23 I'll also talk about interactions among
24 those policy paths, maybe thinking of them as
25 policy trajectories. They're components that one

1 might look at as either transitions from one to
2 another or things that one can do at the same time
3 or not. And then wrap up with next steps, which
4 will lead us to this afternoon's discussion.

5 So, as far as the policy drivers go, as
6 Mike mentioned earlier, we really started with the
7 broadest of goals, reducing greenhouse gas,
8 reducing fossil fuel usage, managing ratepayer
9 costs and risk. That really translates into the
10 broad renewable energy policy objectives, the 20
11 percent renewables by 2010, the 33 percent by
12 2020. And that led to the development of these
13 policy drivers that Mike discussed already.

14 All of these things need to be
15 considered, of course, within the -- subject to
16 constraints, the practical constraints. Available
17 transmission; siting and permitting; the feasible
18 buildout, how much resources that are out there;
19 as well as cost effectiveness and environmental
20 resource sustainability. So that's the lay of the
21 land in which to consider everything. And in
22 which we've started considering these in
23 developing policy options.

24 So, this is a busy graph. I'm not going
25 to ask you to focus on the details here. I'm just

1 bringing this back to the issues and options
2 report from a few months ago where we laid out,
3 there are a lot of pieces, a lot of decisions to
4 be made, a lot of issues in developing a fully
5 fleshed out feed-in tariff. Enough that they fit
6 onto two slides.

7 (Laughter.)

8 MR. GRACE: So, to try to wrestle all
9 those details into something that we could take to
10 the next level of discussion we decided to break
11 it down a little bit.

12 The issues and options report identified
13 a range of the design issues and options. There
14 are lots of possible combinations of all those
15 things I just flashed through on the screen.

16 We sorted them, the team sorted them
17 into three categories. One was the core policy
18 issues. Those are really what we consider the
19 high-level policy decisions that dictate the feed-
20 in tariff strategies. These may be the critical
21 characteristics of alternative feed-in tariff
22 policy paths. The things that really can mark the
23 different forks in the road, different ways you
24 could go in design.

25 Then there's another set of those design

1 issues which we grouped into noncore policy
2 issues. Now, these may be fundamentally important
3 and they would modify the specifics of the feed-in
4 tariff design, but they don't fundamentally alter
5 its core structure.

6 They definitely require decisions if one
7 chooses to move forward in designing and
8 implementing a feed-in tariff or one of the policy
9 paths. But for the most degree they are
10 independent of the policy paths that you select.
11 And so they could be applied to any one of the
12 selected policy paths. So, in order to move
13 forward we set those noncore policy issues aside.

14 And then there's a third category which
15 we labeled as implementation details. Other
16 things that would need to be addressed, but they
17 don't require major policy decisions. They're not
18 ripe for discussion at this point in time in the
19 development of this dialogue. And so further
20 discussion of those can be deferred.

21 So the core design issues, what are
22 they. Well, -- and how did we get there. We
23 narrowed the full range of decisions through
24 considering a lot of different things. The policy
25 drivers, the input of the Energy Commission's

1 Renewables Committee, the pros and cons that were
2 laid out both in the issues and options report, as
3 well as those which were relayed through
4 stakeholder comments.

5 We took into account the practical
6 constraints in California precedents. We do have
7 to fit these things into the structure that we
8 already have in place here in California.

9 And then through our own, the Energy
10 Commission Staff and consulting team analysis.
11 And we went through all those things. We found
12 that there were some issues which really only had
13 a single viable choice when you consider all these
14 other constraints. We can already decide really
15 what the viable path is there.

16 But the remaining issues we used to
17 craft a representative range of policy paths. Now
18 you're going to keep hearing me use the word
19 representative; I'll try not to be too redundant
20 about it, but I think the key point here is we're
21 creating a set of strawmen here. There's nothing
22 magic about them, other than that they will parse
23 out some very distinctive futures.

24 And I think we're hoping that the
25 dialogue here can allow us to be open to other

1 policy paths that might be some combination of
2 those we see here, or some slight modification.

3 So, when you put something specific out
4 there, you usually can get feedback, and then it
5 can be, you know, negative feedback. But we're
6 trying to make it into positive feedback.

7 We're not standing firmly behind any of
8 these. They are there as representatives to
9 enhance the dialogue.

10 So, what are they? First of all, what
11 is a policy path. We consider this really to be a
12 high-level strawman outlined with feed-in tariff
13 option. It would characterize fundamentally
14 distinct policy design alternatives.

15 And, again, it's constructed from those
16 options from the core design issues. We consider
17 this a more fruitful approach than considering all
18 the possible combinations and options. And this
19 is intended to stimulate a dialogue.

20 So we came up with six of these. They
21 are representative of a wide range of different
22 futures. They span the range of direction of
23 scope, meaning where you might apply them. Of
24 timing, when you might apply them. So they are
25 forks in the road. Yet there are also

1 interactions leading to possible implementation
2 trajectories.

3 And, of course, there's the implicit
4 second choice, which is maintaining the status quo
5 and not implementing any further feed-in tariffs
6 than are already being put into play.

7 I'm going to throw up here two slides
8 which give you the 50,000-foot perspective of
9 these policy paths, and then go into each one in
10 more detail.

11 These vary, the characteristics on the
12 left-hand side here are those core characteristics
13 that we considered as differentiating
14 characteristics.

15 So, resource type. What resources do
16 these feed-in tariffs apply to. Vintage, is for
17 new, repowering or more broadly size, that's a
18 very important one, given the dialogue to date for
19 everything, or above and below certain threshold.

20 Scope, is it applying to the full
21 market, just as a pilot, maybe a limited, maybe in
22 just one utility. Is it happening just in a
23 competitive renewable energy zone.

24 Setting the price, how do you go about
25 setting the price. Are we looking at cost-based

1 or are we looking at value-based. Are we looking
2 at using a competitive benchmark process to set
3 cost-based, but have some real market information
4 to base that off of.

5 What would be the duration of the
6 contracts, long-term, short-term, medium-term.
7 How are these tariffs differentiated. Are they
8 differentiated at all like today's MPR-based
9 approach, which really isn't. Or are they more
10 akin to the German and Spain approaches which have
11 different prices for all kinds of different
12 technologies and sizes and applications.

13 And finally, would there be limits.
14 Would you be capping or not capping the quantity
15 in total, the rate impact, or the quantity-
16 specific technologies or tiers that might cause
17 concern and rate impact or such.

18 So, I wanted to give you this big
19 picture. Those are the differentiating
20 characteristics. As we looked at this, there were
21 some single option design choices which we
22 consider would apply to all the paths.

23 And here, this includes the generator
24 paying for interconnection. There wasn't any
25 indication from our analysis and comments that

1 that should change in the California context. As
2 well as upstream transmission being allocated more
3 broadly across the transmission owner.

4 Having a fixe price tariff as opposed to
5 one that floats seemed to be the universally
6 supported, and in addition, that it would be the
7 transmission distribution utility that would offer
8 the tariff, as opposed to the generation service
9 provider.

10 Just logically, if you're a generator
11 hooking into a system, to have multiple possible
12 parties offering that, offering a tariff, energy
13 service companies, the utilities, POUs, other
14 utilities. You know, it doesn't seem like we've
15 got a workable system unless there's just a single
16 set of tariffs available to a particular
17 generator.

18 Then we have some other core
19 characteristics here down at the bottom which
20 didn't seem to group into these different forks in
21 the road. But once you've decided which fork in
22 the road you're going to take, you can then select
23 from this menu of other characteristics to further
24 design your feed-in tariff.

25 So those include the method of adjusting

1 the price. Do you do digression as well as
2 describe where you're stepping down the price
3 available over time to do new entrants. Do you
4 have something indexed to the value. Do you have
5 something inflation indexed. We don't have to
6 decide that now, and that choice is really
7 independent of the policy paths, as we define
8 them.

9 Similarly, when to adjust the price. A
10 periodic schedule, or when you've hit a certain
11 capacity, block, trigger. Or some other hybrid.
12 Again, those are important choices, but they don't
13 really differentiate the forks in the road and the
14 big policy choices that are appropriate for this
15 level of discourse.

16 And finally, another price aspect, just
17 how much to adjust the price. Do you use
18 experience curves, do you use uniform steps.
19 We've seen both of those used in both feed-in
20 tariffs and other renewable energy policies. Both
21 have had some success, both have had their
22 limitations. Again, we can focus on that at the
23 next stage. So we haven't spent time in looking
24 at the specific choices among those options.

25 So, policy path number one is what we

1 might call the full German-style tariff. This is
2 as close to the German approach as we can fit into
3 the California context.

4 So, looking at the left-hand side table
5 here, this would apply to all resources. It would
6 apply to new generators. And you might have a
7 separate price for repowering.

8 There would be no limit on size. But
9 here's an important differentiating
10 characteristic. At least this is being put
11 forward. This would be set up as a policy
12 condition, to be triggered in the future if an
13 event occurred. And that event, at least for
14 discussion purposes, is if the RPS failed to meet
15 the 20 percent target, at least under contract, by
16 2010, then you might decide, okay, we're going to
17 start shifting to a feed-in tariff which we would
18 put in place a couple years down the line. So
19 that's a trigger event, giving the RPS some more
20 time to see whether that, alone, does the trick.

21 As far as the scope, it would apply to
22 the full market. Whether that means just IOUs or
23 POUs, generally speaking not just one utility or
24 another.

25 Setting the price. This would be cost-

1 based, much like the German model, with initial
2 prices that might be differentiated by resource-
3 type-specific auctions in order to not calculate
4 from an administrative approach what a solar or
5 wind project should cost, but actually bring some
6 competitive market information into that. This is
7 a tactic that hasn't really been used in this
8 context before, so there would be some questions
9 as to how to apply that. But, again, we put it
10 out there for discussion.

11 The contracts would be long term. What
12 does that mean. Fifteen, 20 years open to
13 discussion. Generally the idea is long enough to
14 give price certainty; long enough to amortize
15 fixed costs over a substantially long enough
16 period so that the per-kilowatt-hour price doesn't
17 need to be that large.

18 Tariff differentiation. We would
19 recommend in this model differentiation by
20 technology and size. Very similar to what was
21 done in Germany. And as far as limits, we
22 thought, well, we'd be capped at the RPS target in
23 terms of total quantity. And that one might
24 consider putting some caps on the more expensive
25 technologies as a way of addressing some of the

1 concerns about possible rate impact.

2 So, what are the pros and cons here. On
3 the pro side, like Germany, we could expect that
4 this might enhance and stimulate rapid market
5 growth. Clearly it would be established to offer
6 investor security. It would stimulate quite a bit
7 of resource diversity, especially to the extent
8 that it created prices for all different types of
9 generators.

10 It would help to stabilize rates and
11 have the potential for wholesale price
12 suppression, as the Germans have observed and
13 experienced.

14 Putting a cap on the emerging
15 technologies would potentially limit the costs so
16 that that couldn't get out of control. And a
17 trigger mechanism provides an opportunity for the
18 RPS to continue to perform. As we've heard there
19 are a number of stakeholders who feel that that
20 success is around the corner, or depending on
21 other things. And that it's too early to draw
22 that conclusion.

23 On the con side an approach like this
24 has uncertain level of policy response. Until you
25 lay it out there you don't know what you're going

1 to get. And because of that it has an uncertain
2 impact and cost. That's the fundamental
3 difference between this type of approach and an
4 RPS with year-by-year targets.

5 The competitive benchmark approach is
6 untested. So maybe that belongs in here, maybe it
7 doesn't. There's some thinking to do about how
8 one might implement that.

9 And ultimately doesn't address the
10 technical barriers, the other things besides
11 contracts and certainty that are barriers to
12 renewables. And this can be said of all the
13 options here, so I haven't repeated this on each
14 slide, but this, alone, isn't going to get
15 transmission built, for example. And it's not
16 going to get neighbors of projects that might
17 otherwise be opposed to a neighboring project to
18 swing their vote, so to speak.

19 So, now I'll talk about policy path
20 number two here. Wilson just labeled this MPR on
21 steroids. The idea here would be that generators
22 greater than 20 megawatts would be able to take an
23 undifferentiated value-based MPR-like price. And
24 then you might try this out as a three-year pilot
25 within one utility. See how it works for larger

1 projects.

2 So, this, again would be open to all
3 resources, new and repowering. The size would be
4 above 20 megawatts, again seeing how this works
5 for larger projects. The timing, it would be
6 available now or once set up, and would be
7 available for a three-year duration. Or projects
8 coming online within that three years would be
9 able to get the contracts. And so, in that sense,
10 it's a pilot, limited time, say one utility.

11 How would price be set. In this model
12 it would be value based. So there might be time
13 of peak differentiation. You might have CO2 or
14 other adders. But basically it would not be a
15 function of the cost of different technologies.
16 Technologies would have to compete head-to-head or
17 effectively be able to -- this would encourage the
18 most cost effective renewables similar to what
19 we're experiencing today with the MPR structure,
20 the RPS solicitations.

21 Contract duration. Again, long term,
22 for the reasons I discussed earlier. There would
23 not be tariff differentiation in this approach.
24 And because it was a pilot, there really wouldn't
25 be a necessity to limit it. So, again, just

1 another strawman to think about and stimulate some
2 reaction to how this different approach might
3 take.

4 So what are the pros here. Well, it
5 would give us immediate implementation experience.
6 And unlike the other one, which was policy cap
7 number one, which was based on a trigger, this
8 would be put into place promptly.

9 The pilot nature, itself, would control
10 the cost impact. And ultimately this could help
11 answer the question, demonstrate whether standard
12 offers that price certainty makes renewable
13 projects more viable, increase investor security,
14 reduces barriers, reduces uncertainty.

15 I'm going to take a side step here to
16 talk about something that's not in the paper that
17 I was thinking about this morning. We're in an
18 environment right now where there's tremendous
19 uncertainty for production tax credits at the
20 federal level.

21 And with that uncertainty, as many of
22 you probably observed, there are a lot of projects
23 that have stopped or slowed down their process.
24 They've got a price out there that they don't know
25 whether they can meet or not, because they have a

1 major cost component.

2 And so uncertainties like that, as well
3 as like what's happening on Wall Street right now,
4 too, same question with financing uncertainty. In
5 that environment projects stop, slow down, wait
6 for Congress to figure out what they're going to
7 do next.

8 You know, if we have an approach which
9 maybe doesn't fit in this particular model, but if
10 it was a cost-based approach and you had a price
11 with and without production tax credit, you can
12 take away that reason to stop development
13 progress. So that type of certainty can be
14 potentially helpful.

15 This also gives us an opportunity to
16 understand and demonstrate whether a feed-in
17 tariff can, in fact, lower costs, development,
18 transaction costs for generators, costs relating
19 to timing, risk premium, cost of capital, a lot of
20 the things that were talked about as possible
21 factors that feed-in tariffs could create to bring
22 the cost of renewables down. It would give us an
23 opportunity to see whether that actually works.

24 On the con side, this type of an
25 approach would be unlikely to promote resource

1 diversity. Like today's approach it's going to be
2 most open and most successfully used by those that
3 are most cost competitive.

4 It's unlikely, by itself, to achieve the
5 quantity targets, partially because it's a pilot.
6 it's still going to be difficult for long lead
7 time projects to respond, particularly biomass
8 projects or hydro projects which take more than
9 three years to develop.

10 And it may not provide the hedge
11 benefits associated with long-term contracts
12 depending on how the MPR or the value basis is
13 set. So that's just a different path to think
14 about.

15 Let's turn our attention to policy path
16 number three which we call CREZ-only. So this is
17 a German-style differentiated cost-based tariff
18 approach that would be limited to application only
19 within a competitive renewable energy zone, and
20 only for generation above 1.5 megawatts.

21 Here, again would be open to all
22 resources and for new generation. The timing
23 would be linked to the timing of committing to
24 transmission investments. So, it might be
25 automatically in the 2010, 2011 timeframe so that

1 projects could be developed in parallel with
2 transmission that had been committed to.

3 The scope, again, would be CREZ only,
4 setting the price cost-based, contracts long term,
5 again. The tariff would be differentiated,
6 particularly for wind, by size, to address scale
7 economies. Geothermal, biomass again by size to
8 reflect scale economies. Solar perhaps by
9 technology.

10 The limits would be related. There
11 would be limits and ultimately would be capped at
12 the CREZ transmission level. So this is something
13 different to think about, how might this interact
14 with and help within the competitive renewable
15 energy zone context.

16 So the pros here, this would encourage
17 generation development as soon as possible after
18 CREZ transmission was committed. It would take
19 the possible two-step process where that we might
20 face within the RPS context, that CREZ is
21 committed and the generation still needs to
22 compete within the RPS solicitation, off the
23 table.

24 It would have the same benefits, in
25 general, as policy path number one. The prices

1 could potentially be set lower because you're
2 picking an area where there's particularly good
3 resource, which is why we chose it in the first
4 place.

5 And, again, it eliminates this multiple
6 contingency facing the generators that they -- for
7 both the transmission and the solicitation
8 selection process.

9 On the con side, same cons as number
10 one, related in terms of the uncertain response
11 and cost. There is no cap here on emerging
12 resources, but that could be mitigated by the way
13 you set the prices and do the differentiation.

14 Because there would be a limited
15 quantity, you will trigger speculative queuing
16 issues, which we've experienced. People with less
17 viable product have to rush to get in line because
18 of the limits. How do you allocate that scarce
19 space within that limit.

20 There are, as we talked about in the
21 issues paper, there are definitely ways of
22 mitigating that, but this would trigger needing to
23 think about some of those details.

24 Policy path number four is a very
25 different approach and this would focus on one

1 technology only. This one's a solar only. So
2 this would apply to solar systems greater than 1
3 megawatt. Chosen just because of the net metering
4 threshold. Nothing otherwise magic about that.

5 And at least this is conceived of as a
6 pilot program within one utility that would be
7 cost based, that you might be able to use
8 competitive benchmark, and the quantity would be
9 capped.

10 You might have the tariff differentiated
11 by size and type of technology. You might have a
12 different one for concentrating versus PV, as well
13 as project scale. And, again, you would have a
14 capacity limit established for within the
15 sponsoring utility.

16 What are the pros or the reasons for
17 doing this. It would certainly create investor
18 security for those solar generators. You could
19 use it to create incentives for systems larger
20 than the net metering threshold. You could target
21 it very specifically at the near-term
22 concentrating solar development.

23 It definitely contributes to the
24 diversity policy driver that Mike discussed
25 earlier, or diversity A, I guess. And it could be

1 established quite quickly, either independently or
2 along with another path.

3 On the con side, this, by itself,
4 doesn't fully achieve the diversity goals, just
5 the solar part of it. And because we don't expect
6 solar to be 33 percent of California's load
7 realistically it's unlikely, by itself, to meet
8 the 2020 goal.

9 Because of its scale, again, just solar,
10 it's unlikely to substantially stabilize or hedge
11 prices. And, again, the cap on quantity could
12 cause a speculative queuing issue or undermine
13 investor certainty. And that just means you need
14 to figure out the mechanisms to put in place to
15 address that. It's not any kind of a fatal flaw,
16 it just means you need to think through these --
17 anticipate and think through these issues.

18 COMMISSIONER BYRON: Mr. Grace, --

19 MR. GRACE: Yes.

20 COMMISSIONER BYRON: -- I'm sorry I
21 missed the reason for the 1 megawatt threshold.

22 MR. GRACE: That was chosen just because
23 of the net metering limit, below 1 megawatt, has
24 net metering as a policy to drive it. So, just
25 for discussion purposes we decided to focus this

1 as above 1 megawatt. Again, nothing that we're
2 anchored to. There may be better ideas as far as
3 whether a threshold is appropriate. And if so,
4 what it is.

5 MR. TUTT: Mr. Grace, that's also the
6 threshold for getting incentives from the CSI
7 program, is that correct?

8 MR. GRACE: I believe so, although maybe
9 I'm the only one in the room who hasn't --

10 MR. TUTT: I think you can install a
11 large --

12 MR. GRACE: -- followed that one very
13 closely.

14 MR. TUTT: -- a larger system than that,
15 but you only get incentives for 1 megawatt -- up
16 to 1 megawatt.

17 MS. SPEAKER: That is correct.

18 MR. GRACE: Okay. Policy path number
19 five is biomass only. This would be open to
20 sustainable biomass, however one might define
21 sustainable. That's a whole other discussion.

22 Greater than 1.5 megawatts only, and
23 cost based. So, this would be open within the
24 full marketplace, at least all the IOUs in
25 California. The price would be set on a cost

1 basis, and would be calculated to consider a
2 sustainable yield of local biomass sources. So,
3 you know, the concept of sustainability within
4 biomass is a particularly important one for the
5 policy to work long term.

6 Unlike all the other policies, this
7 would have a shorter contract duration, exactly
8 what it is we're not putting a stake in the ground
9 yet. But think of it as short- to medium-term.
10 And this is mostly because of the market
11 structural inability for biomass plants to really
12 have lock-in and have price certainty on their
13 fuel, at least for many biomass sources, unless
14 they really own their fuel sources.

15 That's been a challenge in biomass
16 contracting. So here that might be a reason to
17 have a shorter term which makes it more likely
18 that the biomass plants could understand the cost
19 structure and potentially contract to hedge it.

20 Tariff differentiation here might be by
21 fuel type, by size. You might have different for
22 biomass CHP versus a greenfield plant, different
23 for gasification versus not, different for
24 anaerobic digestion. So there are a lot of
25 choices here that you may want to specifically

1 target.

2 What are the advantages of this. Well,
3 it responds specifically to executive order S-
4 0606, contributing to the diversity B goal in the
5 policy drivers. And it reinforces the importance
6 of sustainability in biomass feedstocks more
7 explicitly than has been done within the RPS
8 context.

9 And as well, it could be established
10 quickly. And just like path number four, either
11 independently or along with another path.

12 On the con side, it doesn't, by itself,
13 achieve the diversity goals and, by itself, would
14 be unlikely to meet the 2020 renewables targets.

15 The final path that we're putting
16 forward for discussion is policy path six. We'll
17 call this German style, for under 20 megawatts.
18 So this has a lot in common with the first option,
19 but it is focused on the gap that we really, I
20 think, came out of workshop number one, the
21 comments and dialogue at that workshop.

22 It seems like below 1.5 megawatts was
23 well taken care of. And now with the passage of,
24 over the last couple days, of both 380 that's now
25 institutionalized. And many were arguing that the

1 over 20 megawatt, the larger projects, are well
2 handled by the RPS.

3 So, if that's the case, it seems like
4 maybe there is a gap, that there are small
5 projects that could benefit from a feed-in tariff.
6 So, again, here we would have open to all resource
7 types, new resources as well as potentially a
8 separate pricing for repowering, long-term
9 contracts, cost-based.

10 And because we're talking about smaller
11 contracts, smaller projects under 20 megawatts, we
12 could probably go without a cap here and not worry
13 about the overall volume as much as we might
14 otherwise.

15 The pros are generally similar to option
16 number one, and this does respond to that
17 stakeholder concern about the gap between 1.5 and
18 20 megawatts that doesn't seem to have as
19 effective policy supports. The smaller size
20 limits the cost impact.

21 On the con side, the generator size
22 limits are going to limit the ability to progress
23 for this by itself towards the 2020 goals. But
24 maybe in concert with the RPS, that works just
25 fine.

1 And with all of the price cost-based
2 options, it's always going to be a challenge to
3 administratively choose the right price. But,
4 again, that's been done and we have a lot of
5 lessons learned and experience elsewhere in how to
6 go about doing that and how not to.

7 So, those are the independent paths.
8 Let me talk for just a moment about how they might
9 interact. The time --

10 MR. LEAON: Bob, if I could interject.
11 I apologize. We had a request from WebEx from
12 someone that can only participate through noon,
13 and they would really like to get a question posed
14 to Wilson's earlier presentation.

15 So if we could just take a break right
16 here and get that question in. Let me ask staff
17 if we can get that person on the phone line, is
18 that possible?

19 MR. FLESHMAN: Her name's Julie, can you
20 call her out on the phone?

21 MR. LEAON: Yes. The question was from,
22 I believe it's Julie Blunden from Sun Power.

23 MS. BLUNDEN: Yes.

24 MR. LEAON: Here we go.

25 MS. BLUNDEN: Thanks so much. First of

1 all, Bob, I apologize for interrupting you. You
2 were doing a great job. And thank you very much
3 to the Commissioners and Staff for allowing me to
4 jump in. But I didn't realize I wasn't going to
5 be able to do that on the phone, so thank you for
6 taking the question.

7 I'm with Sun Power, and I have
8 responsibilities for global public policy, which
9 means that our about 1.4 billion in revenue in
10 2008, if you look historically at our percent in
11 Europe, it's over 50 percent, so it's a
12 substantial amount of business we do in Europe.
13 And therefore we pay very close attention to
14 what's happening to feed-in tariffs there.

15 As you know, Sun Power's part of the
16 solar alliance which has been working with
17 stakeholders to put in a 2 to 20 megawatt feed-in
18 tariff concept to fill the gap that Bob was just
19 talking about.

20 I just wanted to go back to the German
21 and Spain discussion because there's so much going
22 on there since June of this year that I think it's
23 important to put a little nuance around some of
24 the things that are happening there, and the
25 themes of conversion on policy design and market

1 development that are really worth understanding
2 why are Germany and Spain going the way that they
3 are. And how are they getting more similar to
4 markets around the world.

5 PV is absolutely the most controversial
6 feed-in tariff element in Europe because of price
7 and budget implications. Germany's price issue
8 became a major part of the negotiations on the EEG
9 changes in June somewhat to the surprise of the
10 German Trade Association. Where a 30 percent
11 reduction was proposed, but did not make it
12 through.

13 However, a bunch of new elements of that
14 feed-in tariff were put into place. The two
15 most -- the three most relevant from this
16 conversation are number one, changes to the
17 digression rates that are dependent on the amount
18 of market penetration by year, which is a step in
19 the direction that California went with the CSI,
20 recognizing penetration -- the amount of decline
21 in feed-in tariff.

22 The second being offering an option for
23 smaller rooftop customers to use net metering in
24 combination with a feed-in tariff, which is
25 actually the way that it works in Italy today.

1 And third, putting a registry in place.
2 There has been no registry in Germany. There is
3 one in Italy. There also has not been one in
4 Spain. The consequence of that is that although
5 you may know the price that you're paying for
6 solar as part of the feed-in tariff, you haven't
7 known what the budget impacts were going to be
8 until several quarters after the end of the year.

9 That will change in 2009, which has the
10 potential to change the political dynamics around
11 the next round of EEG revisions which will be -- a
12 report will be established next year and the
13 revisions would be handled the year after that.

14 In Spain we also have a new registry.
15 The feed-in tariff came out of the ministry last
16 Friday evening. There are all kinds of
17 interesting new datapoints there. The most
18 interesting, I think, for us is that the Spaniards
19 have very clearly said, we intended to put a
20 rooftop program together.

21 In fact, the rooftop provision for 2009
22 is actually 267 megawatts compared to 133 for
23 ground-mount. There's another 100 megawatts
24 available for either. However the ground-mount
25 megawatts are including any project that was

1 supposed to be in by the end of September that
2 didn't make it.

3 So there's an assumption that a lot of
4 those megawatts will be eaten up by ground-mount
5 systems that were not fully commissioned by the
6 end of September, September 28th, which is the
7 last day that day that -- finance the old feed-in
8 tariff.

9 Spain -- I said there was price and
10 budget. Spain is all about budget. They were
11 extraordinarily concerned about the fact that
12 within 18 months they had 2 gigawatts roughly
13 brought into the Spanish market as compared to the
14 previous 12 months of about 250.

15 So the consequence of the rate of change
16 of deployment of solar in Spain really created
17 massive political backlash. And has created a
18 completely new approach to the feed-in tariff
19 going forward, with very clear caps that are going
20 to be assigned quarterly and redeployed between
21 system sizes on a four-times-a-year basis.

22 So, Spain has basically clamped down and
23 said, we can't afford an uncapped feed-in tariff,
24 which by the way, is indicative of the reason why
25 you haven't seen most of the rest of the feed-in

1 tariff states that you saw Wilson put up on the
2 screen. There's a lot of grey on that chart.

3 Other than France, there is no other
4 uncapped feed-in tariff market in Europe. And the
5 reason is the same one that Spain has concluded.
6 They just can't handle an unknown amount of money
7 going out the door for solar. And the success of
8 solar in different places -- another great example
9 of 500 megawatts in the queue. It just sets
10 people up for being concerned about the potential
11 for success to the point of not being able to fund
12 it.

13 Let me just summarize a bunch of themes
14 that are, you can see in Spain and Germany, but
15 you're now actually seeing across Italy, France,
16 Portugal and further east in Europe.

17 First of all, registry. The governments
18 must know, from a diligence perspective, what's
19 happening in their markets. And only Italy today
20 has a real-time information source for knowing
21 what's happening. In fact, the only two markets
22 in the world that we have -- companies understand
23 what's happening are California and Italy. That
24 will change -- Germany -- the insertion of a cap
25 on budget.

1 You know, pricing in Europe has been
2 very robust. But the budget issue has been very
3 different. You can't rate pricing but a low
4 budget and have no feed-in tariff success.

5 So the question how to handle the cap
6 comes up as a major issue, and one where we're
7 trying to work with government to look at a
8 penetration-based cap approach, which is we went
9 one step towards in Germany, but I think there's
10 probably continued improvement there. And we're
11 talking about that.

12 The other element is a real theme is net
13 metering coming in as both a bridge and a
14 backstop. What I mean by that is as a bridge
15 there's no basis for figuring out what happens at
16 the end of a feed-in tariff market. Even if you
17 reach retail electric rate parity and pricing for
18 solar, what does that mean if you're selling it at
19 wholesale. It doesn't mean anything unless you
20 have a net metering provision in place which
21 happens in Italy. We will now have it in option
22 in Germany. And Spain has indicated an interest
23 in looking at that.

24 And so you see the convergence of the
25 notion of feed-in tariffs and net metering in

1 Europe.

2 The other thing that I think is super
3 important to recognize is this notion of rooftops
4 as the market that was intended for feed-in tariff
5 design. We've an accidental brown-mount market in
6 Europe, which is now the concept that in Spain
7 people are building 10 megawatt, 20 megawatt
8 projects including us, in 100 kilowatt increments.
9 Which is incredibly counter productive because it
10 raises the cost of the system relative to what it
11 ought to be, because we're chopping it up in
12 little bits in order to come up with a larger
13 plant.

14 We've essentially seen Spain clamp down
15 on that. We've seen Germany clamp down on that.
16 I think what we're going to end up with is a feed-
17 in tariff market that's designed first and
18 foremost for rooftops. And allow some ground-
19 mount assistance to go forward.

20 But the provision that we proposed in
21 California for distributed power plants using a
22 feed-in tariff would really be the first global
23 feed-in tariff that was specifically designed for
24 distributed power plants. And I think that's an
25 important recognition.

1 Looking to Europe for the fact that they
2 even end up with power plants in Europe, in fact,
3 we did the first one in 2004, it's been an outcome
4 of an unintentional consequence of market design.

5 At the largest end of the scale, utility
6 scale, there is no utility scale PV market today
7 in Europe. And the reason for that is because the
8 goal of the government -- to put feed-in tariff in
9 place to achieve rooftop market penetration, not
10 utility scale. In fact, it's considered it's not
11 a possibility to the utility scale for PV.

12 I think we have just surprised everybody
13 with an announcement with PG&E that Sun Power did
14 for 250 megawatts, an -- solar for 550 megawatts
15 in August. And that indicates that there's an
16 opportunity for us to reconsider how we do feed-in
17 tariff or other policy design in Europe for
18 utility scale.

19 Importantly, in Spain, there's a 50
20 megawatt cap utility scale wind and utility scale
21 CFP. As anybody knows who's been watching the CFP
22 plants go in in California, people aren't doing 50
23 megawatt scale CFP plants in the U.S. because that
24 would be undersized for the optimum price.

25 The reason that they've done that in

1 Europe is because they don't want the project,
2 very large projects going in willy-nilly on the
3 transmission grid. And basically in order for us
4 to move to a situation where we could do true
5 utility scale CFP or peaker plants in Spain or
6 other parts of Europe, we're going to have to go
7 through a process that starts to move more towards
8 the RPS in California, in that we need to be able
9 to integrate from a transmission perspective,
10 which brings up a whole new can of worms.

11 But it's not as simple as just going in
12 and saying, if we put in feed-in tariffs for
13 utility scale, as well, we know that we can't ask
14 for that in Europe. And that we're going to have
15 to ask for something that considers the
16 transmission impacts of going in at 250, 550 scale
17 megawatts.

18 The very last point I'll just make is
19 that we do have two different mechanisms of
20 recovery of cost for feed-in tariffs in Germany
21 versus Spain.

22 In Germany it's ratepayer-funded. And
23 Spain is taxpayer-funded. That's a very important
24 distinction at this particular time in Spain,
25 given the declining economic condition, which

1 reinforces the need for coming up with very clear
2 caps that won't be exceeded.

3 But there's clearly an interest in
4 moving to ratepayer funding, but that's something
5 that will -- that's not an easy fix. It will take
6 considerable amount of time to be able to move
7 from one funding mechanism to another. And the
8 political realities and constraints around funding
9 for feed-in tariffs, I think, are influenced by
10 whether they're taxpayer funded or ratepayer
11 funded.

12 So, again, I thank everybody for your
13 willingness to allow me to participate before
14 noon. And I want to compliment both Wilson and
15 Bob for doing a fantastic job of providing an
16 overview of feed-in tariffs generally. And I
17 thought I'd just add a little extra on solar feed-
18 in tariffs because they tend to be the thing that
19 people get exercised about when they talk about
20 European feed-in tariffs.

21 MR. LEAON: All right, Julie, thank you
22 for those comments. I don't think we have time to
23 indulge in questions at this point. I'd like Bob
24 to go ahead and continue with his presentation.

25 MR. GRACE: Thank you. Okay, we're

1 going to move here from talking about the policy
2 paths to the potential interactions.

3 So, among the policy paths that we've
4 laid out, we have some that have different timing,
5 different scope, and different triggers. And
6 those create some implementation options. So,
7 while distinct, these are not all mutually
8 exclusive and completely independent alternatives.

9 So that means we can think about their
10 interactions and potential trajectories. Some
11 could be adopted in concert with others. Those
12 that are partial market or pilot scale or limited
13 duration can be thought of as potentially working
14 together along a policy trajectory.

15 On the other hand, some of them could be
16 adopted while waiting for a specific trigger, like
17 option number one, before taking more
18 comprehensive action, can allow us to maybe take
19 some initial steps. Maybe a go-slow approach,
20 let's get our feet wet with something more limited
21 before launching a more comprehensive feed-in
22 tariff policy regime. And in the process buying
23 time to prepare, if it's necessary, to implement
24 that regime to ultimately meet the 33 percent
25 goals.

1 So here is a schematic diagram focusing
2 on one of these potential policy trajectories or
3 combination of paths. Here we could have, at the
4 top we have the RPS and the current feed-in
5 tariffs that are already operating. And we could
6 wait for the trigger question of the RPS meeting
7 the 2010 target. If no, then you would implement
8 option one. If yes, then you wouldn't.

9 One could, in parallel, start with
10 either options four or five or both. Looking at
11 the solar, more limited solar option or more
12 limited biomass option. And then thinking how
13 those play out several years from now. If option
14 one was triggered then you could fold that into
15 the bigger option one. And not have something
16 separate hanging out there. And if not, then
17 these could continue indefinitely.

18 And again, here you can see that you
19 could also have the opportunity to determine
20 whether the pilot program, the solar was conceived
21 as a pilot, was successful. If not, you could
22 terminate it. If yes, and an option one wasn't
23 triggered, then you could continue that into the
24 future. If yes, an option one was triggered, you
25 could fold it into option one. So this is just a

1 way of thinking about how these things could play
2 out over time, as well as a timeline on which they
3 could play.

4 There are certain other possible
5 interactions. You could draw a similar policy
6 trajectory map from the perspectives of policy
7 paths two, three and six. Policy path four can be
8 thought of as a transition to a broader policy.
9 And if so, it would be applicable to all the
10 utilities. Again, that was conceived, it was a
11 pilot that might just take place in one utility.

12 Policy path five, on the other hand,
13 would either constitute its own path or could be
14 an adjunct to a broader policy path or folded into
15 one over time. So, again, an opportunity to think
16 about how these might fit together.

17 All right, so we've laid all those out,
18 we've heard about the context of what we can learn
19 from Germany and Spain. Where do we go from here.

20 We've laid out six policy paths as
21 representative alternatives. They will form the
22 basis of discussion this afternoon, the panel, and
23 opportunities for input. The Commission Staff is
24 certainly looking to identify policy paths for
25 which there is support, for which there's maybe

1 not strong support but a lack of material
2 opposition. At least it helps understand which
3 paths are available to consider further.

4 Those paths that can be implemented in
5 the short term, ultimately those paths that can
6 work, because to get there is going to require a
7 degree of stakeholder buy-in, clearly.

8 And the Energy Commission is also
9 looking to identify some specifics here. We've
10 taken the step of putting out specific strawmen
11 which, you know, they may cause reactions ranging
12 from, that's a great idea to, god, no, not that
13 one.

14 But, you know, we want to get some
15 specific understanding of the basis of opposition
16 or barriers of concerns. And that's what we're
17 hoping to develop to move forward that maybe small
18 changes, small tweaks in what we put forward that
19 could mitigate those concerns. And so we want to
20 be able to focus there.

21 Clearly, stakeholders have raised
22 issues, concerns about the possibility of feed-in
23 tariffs coexisting, expanded feed-in tariffs
24 coexisting with the current RPS solicitation
25 process.

1 Again, with specific proposals, specific
2 concepts to deal with, we're hoping that we can
3 elicit more specific concerns of what wouldn't
4 work and why wouldn't it work, and is there
5 anything that we can do about it that would make
6 it work.

7 So, that's where I intended to wrap up.
8 I'm happy to take any questions. But hopefully
9 we've laid the groundwork for this afternoon.

10 MR. LEAON: We'll start with questions
11 from the dais.

12 CHAIRPERSON PFANNENSTIEL: I see none up
13 here, thank you.

14 MR. LEAON: Okay. Given our time
15 situation, let's take a couple questions for Bob
16 now. Do we have any questions in the room? If
17 you could get those blue cards up. And, again, we
18 will have time this afternoon to go into this in
19 more detail. So I'd only like to take maybe five
20 minutes here, and then let's hear from Molly
21 Sterkel with the CPUC. And, again, Bob will be
22 available this afternoon. We can get into these
23 questions in detail.

24 Okay. First speaker request, Richard
25 Raushenbach (sic). Green Volts. Sorry if I

1 didn't get your last name correct.

2 MR. RAUSHENBUSH: That was close enough.
3 Richard Raushenbush with Green Volts. I was just
4 curious about your option number six, which was
5 focused on renewable generators less than 20
6 megawatts.

7 I was wondering whether you had
8 calculated in or done an analysis of the potential
9 benefits of that size in terms of avoiding
10 additional transmission costs. As I noticed that
11 that was in the recent RETI report that there were
12 available locations near distribution substations.

13 MR. GRACE: No. We certainly haven't
14 had the opportunity to do a lot of analysis of the
15 specific cost or quantity implications here. At
16 this point we're, you know, a step earlier in just
17 trying to craft the policy options. I think
18 certainly a next step for those that seem to have
19 legs would be to start getting into more
20 quantitative metrics and understanding those
21 impacts.

22 MR. RAUSHENBUSH: Thank you.

23 MR. LEAON: Next speaker, Carl Zichella,
24 Director, Western Renewable Programs, Sierra Club.

25 MR. ZICHELLA: Good morning.

1 Unfortunately, I'm going to have to take off; I
2 won't be able to be with you over lunch. So I had
3 some quick comments on the presentations this
4 morning and on the overall discussion about feed-
5 in tariffs.

6 I want to first thank you all for doing
7 this. This is really important. And having this
8 kind of conversation about something that has had
9 a good track record in Europe is really important,
10 that we not overlook things that are actually
11 working.

12 Obviously our present system isn't
13 getting us the kinds of renewable development that
14 we need at the pace that we need it. Some of our
15 tools are work. Some of them aren't working as we
16 expected to. So, hopefully we'll be able to
17 utilize new techniques like feed-in tariffs to
18 help us accomplish some of these goals.

19 The Sierra Club is interested in feed-in
20 tariffs because the ability to incentivize a rapid
21 gear-up, which is exactly what we need. We have
22 to start making much more progress, especially in
23 the rooftop sector, if we're going to be able to
24 get much of the benefits out of that sector to
25 help us influence some of the other work that

1 we're doing.

2 Cost and profit pricing, cost-plus
3 profit pricing is something that our folks believe
4 is the approach that we need to be taking. I
5 realize there's a lot of variability in that as
6 this morning's presentations indicated.

7 That's actually one of the strengths of
8 this is that that it can be tailored to suit our
9 needs. We aren't stuck with just what's been done
10 in Germany or Spain. And we have the ability to
11 take advantage of their experience in crafting
12 something that's peculiar to California that
13 specifically meets our needs.

14 One point we wanted to make, and we will
15 have written comments, by the way, that we'll
16 submit later for the record. But there's a cost
17 aspect to this that's been overlooked, and that's
18 the economic stimulation effects of this rapid
19 buildup.

20 It has had a huge benefit in Europe.
21 It's created many thousands of jobs. It has the
22 opportunity for us here in California to address
23 employment needs in some of our most distressed
24 parts of the state.

25 So I think, you know, we need to begin

1 to somehow take into account the ancillary
2 benefits of a rapid gear-up of renewable energy
3 development, especially in the solar side and on
4 the rooftop aspect of it.

5 If we were able to gear up and we are
6 going painfully slow now in the rooftop sector in
7 California, we might be able to get some
8 additional benefits that help us reduce our
9 buildout costs and transmission costs and needs.

10 That's been raised in previous
11 workshops. I think until we have incentives that
12 actually permit rapid development of these
13 resources, we'll probably never get that benefit.

14 Obviously it's an easy to administer
15 program which keeps the costs fairly low. That's
16 another benefit of a feed-in tariff approach
17 depending on how you structure it, of course. And
18 given the many combinations of elements, you could
19 actually complicate the system. But it appears
20 that it's one of the main benefits and was cheaper
21 than REC markets in Europe. And that may be a
22 substantial reason why.

23 I think I'll stop there and just reserve
24 the rest of the comments for written comments.
25 Give others a chance, also. I just want to say I

1 really really appreciate the opportunity to have
2 this conversation.

3 COMMISSIONER BYRON: Mr. Zichella, I
4 appreciate your comments. Since you track this so
5 closely, do you have any sense of what may be an
6 impediment or impediments here in California in
7 implementation of feed-in tariffs?

8 MR. ZICHELLA: To the feed-in tariffs.
9 I think that there's a considerable amount of
10 investment that's been made in the tools that
11 we've already developed. And looking at reducing
12 or combining other new tools with those, like the
13 RPS, for example, might run into quite a bit of
14 resistance from people that really believe that's
15 just getting geared up, just getting started.

16 There's no question it's driving
17 procurement. We're not seeing a lot of success on
18 those contracts. We have to clear away one of the
19 main impediments, which is getting transmission
20 developed.

21 It's interesting to me to see the
22 various ways of sort of spreading the costs of
23 feed-in tariffs out. One is to go straight
24 through the ratepayers. The other is to go
25 through the taxpayers.

1 One makes it -- the taxpayer approach,
2 obviously that's more taxpayers than there are
3 potentially ratepayers. So you have a chance to
4 keep the costs lower per person. But there's an
5 equity issue there, too, about who's actually
6 getting the benefit of those things.

7 I just think that we need to be able to
8 think bigger and outside of the boxes that we're
9 in. I think the California Solar Initiative, the
10 incentives in that initiative have not been as
11 effective as we would wish.

12 And I think the people that thought that
13 through and helped develop that may be among those
14 who are not very positive about feed-in tariff
15 development in California.

16 We have to do this together. We have to
17 help fit these pieces together. Some of the
18 things that we've got are working, they're just
19 not working as well as we would wish. There's no
20 question that we have to do a better job and gear
21 up faster if we're going to hit our greenhouse gas
22 reduction goals.

23 COMMISSIONER BYRON: And I know you're
24 working on the transmission issue, as well, so
25 thank you. Thank you for your remarks.

1 MR. LEAON: Okay. Next speaker, Pete
2 Gregson, Advanced Solar, Hydro and Wind Power.

3 MR. GREGSON: Again, thank you very
4 much; thank you, Commissioners. I'm kind of
5 surprised there's no discussion on Japan and
6 Korea.

7 Korea has had some major large
8 installations, especially ground installations
9 because of feed-in tariffs. And the ground
10 installation has actually stimulated growth in the
11 solar industry with a different technology, not
12 just monopoly but also thin film. So the
13 potential of ground systems creates a better
14 spectrum for the industry.

15 The other thing I'd like to address is
16 when you talk about transmission upgrades, the way
17 it works right now is if you're an independent
18 installer you're going to pay for the transmission
19 upgrades. If you're lucky enough to be a utility
20 company then it falls onto the ratepayers or it
21 falls onto the taxpayers.

22 So, getting to the two examples that my
23 esteemed colleague from Sun Power brought up, part
24 of the contingency plans for those contracts is
25 that they pay for the upgrade of the transmission

1 system.

2 So how it works is that we, as
3 installers, pay for the upgrade of a transmission
4 system. If a utility company puts in the system,
5 we as ratepayers or the taxpayer, pays for it.
6 That's another way to look at this.

7 Another thing I'd like to alert the
8 Commission to is when you look at the solar
9 industry it's a global industry. We are competing
10 with manufacturers basically coming out of China
11 right now. Major manufacturer coming out of
12 India.

13 Most of the manufacturing coming out of
14 the United States doesn't even want to sell in the
15 United States, because we are not competitive
16 enough. Because of the feed-in tariffs in Europe,
17 Spain, Korea, Japan, the price of solar, because
18 of the investment potentials, is much higher.
19 They get much higher price per watt than we do in
20 the United States.

21 So, what happens, we in the United
22 States have to compete with the European market,
23 but we don't have the incentive to keep up with
24 that competition.

25 Basically look at something like BP,

1 Evergreen, they'll come right out and tell you
2 they don't want to even sell in the United States.
3 You look at all the manufacturers in China, they
4 will literally tell you they don't want to sell in
5 the United States.

6 We cannot keep up with the investment
7 potential of Europe. And, as I keep saying, Japan
8 and Korea.

9 The other thing you look at is
10 especially in Germany the RECs, the REC value in
11 Germany is \$32 a megawatt. Where in California
12 the biggest buyer of RECs is PG&E at \$8 a
13 megawatt.

14 The incentive right now in Japan,
15 because of the economic issues, and I think we're
16 approaching that rapidly in the United States, is
17 they are gearing up their rebate and input tariffs
18 basically to promote their manufacturing plants in
19 Japan. Because they have got hit so hard because
20 of the European market.

21 Thanks.

22 MR. LEAON: Thank you. We have one more
23 speaker card, and this will be our last question
24 before the next presentation. Tom Faust with
25 Redwood Renewables.

1 MR. FAUST: Good morning and thank you
2 very much for the really good presentation. I
3 really enjoyed Wilson's presentation.

4 One thing that he seemed to -- he didn't
5 point out was about 40 percent of the feed-in
6 tariff in Germany is created on rooftops rather
7 than from solar farms. And that's a huge market
8 that we're missing here in California, in the
9 United States, is the locally distributed energy
10 that can be created on people's rooftops, that can
11 be then transmitted to the new plug-in PHEVs that
12 are going to be in abundance. It's a natural,
13 just like bread and butter, cheese and wine. It's
14 a natural combination.

15 And options two, three, four, five and
16 six are all limiting. The feed-in tariff option
17 one that was presented, that is proven that that
18 seems to be the best choice for California to
19 really energize its feed-in tariff markets and
20 really grow the renewable energy market. And
21 accomplish all the goals of the Air Resources
22 Board.

23 Thank you very much.

24 COMMISSIONER BYRON: That's an excellent
25 comment. I'm really glad that you brought it up.

1 I forgot to ask that question in the first
2 presentation. And is that true, 40 percent in
3 Germany are on rooftops?

4 MR. FAUST: Yes. Yes, it's 40 percent.
5 And the California Solar Initiative, as everyone
6 knows, is not accomplishing any of that. They
7 thought it would be split 50/50, commercial and
8 it's not doing that.

9 But if you had a feed-in tariff you'd
10 have everyone would be incentivized to fill up
11 their car with energy off their roof. You would
12 see greenhouse gases just really dropping off.
13 It's a great market idea.

14 Look at Anton Minor from Solar Cities
15 invested in both those. He sees the logic by
16 linking them together. And I urge the Commission
17 to really consider what's logical, what's natural
18 and what's proven.

19 And the German option one that's been
20 presented here will grow the market. It'll not
21 encourage -- all the other are encouraging status
22 quo and they discriminate against small producers.
23 And that's what we don't want to do. That's what
24 the Germans haven't done. And that's why it's so
25 popular with the whole country.

1 And that's what you got to do, is you
2 know, you just can't have all benefits going to
3 one group. You have to diversify and have
4 everyone participate in the program. And by
5 having the rooftop, this, then you diversify your
6 support for your programs.

7 Thank you.

8 COMMISSIONER BYRON: Thank you. Thank
9 you for your comment. And this is really what I
10 meant earlier in my comments, although I didn't
11 state them as well. This is perhaps really --
12 great opportunity when we think of things only in
13 the context of the investor-owned utilities.
14 Clearly the opportunities in private see private
15 capital entering into the generation market. And
16 we're not rate-basing these on the backs of
17 customers. There's a certain advantage there at
18 least to be thought about. Again, outside the
19 context of the investor-owned utilities.

20 So that's a good comment, thank you.

21 CHAIRPERSON PFANNENSTIEL: Mike. We
22 were going to suggest, with Molly's indulgence,
23 that we take a lunch break now, and then come
24 back. Is that --

25 MR. LEAON: That is an excellent

1 proposal.

2 CHAIRPERSON PFANNENSTIEL: -- acceptable
3 to Molly?

4 MR. LEAON: I checked with Molly. She
5 is fine with that, and she promises to keep
6 everybody awake after lunch.

7 (Laughter.)

8 CHAIRPERSON PFANNENSTIEL: Why don't we
9 do the hour and a half then that we had originally
10 planned. Come back at 1:30. An hour and 15
11 minutes. Right.

12 MR. LEAON: 1:30, okay.

13 CHAIRPERSON PFANNENSTIEL: 1:30.

14 MR. LEAON: We will reconvene at 1:30.

15 (Whereupon, at 12:16 p.m., the workshop
16 was adjourned, to reconvene at 1:30
17 p.m., this same day.)

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AFTERNOON SESSION

1:44 p.m.

MS. STERKEL: I don't have access to current 2008 data from munis. I expect when the CEC compiles the statewide data sometime early next year that we'll all see it at the same time.

But I know that for the IOU territories we're over 100 megawatts in 2008.

So, now moving from the types of programs that subtract from the demands forecasts for the state, and moving on to the supply programs, we have currently three major programs. And, again, this is probably not comprehensive. I thought of a fourth which I'll mention -- when I was preparing my remarks.

But the first major set of programs that in the area of distributed generation that are qualifying facilities. As most of you probably recall, the CPUC approved a series of standard offer contracts in the 1980s. What is referred to as avoided cost. That's based on the PURPA Act from 1978.

And under the Act we installed -- we provided independent generators -- well, we proved

1 that independent generators could come online and
2 be part of the electricity supply here in
3 California. And the contract prices varied by
4 size and whether or not you had as-available
5 capacity or firm capacity. The prices were mostly
6 tied to the price of natural gas.

7 As a result, you know, like I mentioned,
8 there were about 8600 megawatts of capacity that
9 came online. And the CPUC suspended that program
10 due to over-subscription in 1985.

11 Not all of that capacity was -- is
12 renewable. But that is where a significant
13 portion of today's renewables comes from, it's
14 from the QF capacity that came online in the early
15 1980s.

16 That's very similar to the topic of
17 today's workshop which is a feed-in tariff. A
18 feed-in tariff has attached to it a standard offer
19 contract, or standard offer contract for a power
20 purchase agreement.

21 So when the QF program --

22 MR. KINOSIAN: If I could interject for
23 a second. I'm very familiar with the QFs. I just
24 wanted to mention that for the standard offer
25 contracts, renewable resources actually can get

1 fixed price contracts for ten years. They weren't
2 tied to gas prices. Combined heat and power
3 projects had prices tied to gas prices. There was
4 a differentiation made depending on technology.

5 MS. STERKEL: Right, there was a
6 differentiation. And a variety of different types
7 of contracts, you're absolutely correct.

8 And so when the QF programs, the
9 renewable energy industry here in California
10 definitely experienced a shock. And there was a
11 hiatus of a significant period of time before when
12 contracts were not available.

13 So, with that experience, at the staff
14 level we've been watching what's happening in
15 Spain and Germany because currently -- the current
16 news out of Spain is that they just extended their
17 feed-in tariff. But, of course, it does echo the
18 problems that we experienced in the 1980s of when
19 there was an over-subscription that there was a
20 suspension of the program. And then that caused
21 the market to have serious disruption. And so,
22 we, you know, have been cautiously watching that.

23 It is worth noting that the CPUC in 2007
24 re-authorized a new standard offer QF contract in
25 the 07-09-040, a new revised avoided cost formula.

1 Most people think it's a decision as setting the
2 price for the old existing QFs. But it also did
3 open up the possibility that new folks would be
4 able to get new contracts under the QF program.

5 And so it on this slide because it's a
6 form of potential procurement, and it also -- it
7 is a standard offer. The contracts are still in
8 final negotiations. They've been in litigation
9 for quite some time.

10 CHAIRPERSON PFANNENSTIEL: I have a
11 specific question. The standard offer contracts
12 were, in fact, contracts. And as I remember, that
13 was the problem when they ended up being way over
14 market. But they really were enforceable contract
15 and could not be abrogated.

16 Whereas I didn't understand that the
17 feed-in tariffs in Europe were, in fact, -- I know
18 that they are set for a long period of time, but I
19 have no idea whether those are actually
20 contractual obligations the same way our standard
21 offers were.

22 MS. STERKEL: You know, I --

23 CHAIRPERSON PFANNENSTIEL: Do you know
24 that?

25 MS. STERKEL: -- don't know that, but I

1 can tell you that the feed-in tariffs that we have
2 in place today in California are tariffs that are
3 available at terms and price conditions as set in
4 the attachment A, which is the standard offer
5 power purchase agreement.

6 CHAIRPERSON PFANNENSTIEL: So which is
7 very different than being contractual.

8 MS. STERKEL: Correct.

9 CHAIRPERSON PFANNENSTIEL: Because if
10 they are contracts, they can't get changed
11 necessarily, without the agreement of the two
12 parties.

13 MS. STERKEL: Right, the --

14 CHAIRPERSON PFANNENSTIEL: The tariffs
15 can be changed by the PUC.

16 MS. STERKEL: Tariffs can be changed by
17 the PUC, but I believe once the PPA goes into
18 effect, that that is a contract between the PPA,
19 the two signers of the PPA.

20 CHAIRPERSON PFANNENSTIEL: Okay. My
21 question really then is to whether -- what that
22 obligation is in Europe. How that works.

23 MS. STERKEL: I think that that's a good
24 thing to investigate.

25 So the second form of contract is, of

1 course, the RPS program. I'm not here to talk
2 about the RPS program, but, of course, it has
3 competitive solicitations as well as bilateral
4 contract.

5 One thing to note about the bilateral
6 contract is that it includes a standard offer
7 contract for the sale of energy from a qualifying
8 DG facility to the grid. And there is an example
9 in place today which Edison -- standard offer
10 contract. That's part of their RPS suite of RPS
11 plan. And part of their RPS plan is to offer that
12 standard offer.

13 The third, and then the third type of
14 utility procurement program is the small renewable
15 energy generation tariff. And the main one I'm
16 here to talk about today is the one that was sort
17 of kick-started by AB-1969, the Yee Bill. And we
18 refer to that as a small renewable generation
19 tariff. And the second one is the AB-1613, which
20 is the CHP feed-in tariff, which is not yet
21 implemented by the CPUC, but is currently under
22 consideration at the CPUC. So it kind of fits in
23 here. And, of course, CHP could be renewably
24 fueled, and so that's why it fits in the topic
25 today.

1 A fourth bullet, if I had time to re-do
2 the slide, I would add utility-owned programs.
3 Before the CPUC right now we have two
4 applications, one from Edison and one from San
5 Diego Gas and Electric. Both applications seek
6 approval to purchase distributed solar PV and add
7 that their procurement portfolio.

8 So, I think we can just move on to the
9 next slide. The characteristics of all of the
10 programs that we've just been talking about are
11 that these energy and capacity is used to meet the
12 utility procurement obligations. Energy generally
13 can be scheduled. Resource adequacy generally
14 counted as supply.

15 And the projects are, you know, may be
16 located at end use customer sites, but are
17 generally intended to be sized greater than onsite
18 load requirements. So they're designed to be net
19 exporters to the grid.

20 And so CPUC rule 21 or FERC
21 interconnection rules applies to the
22 interconnections. They're not exempt from
23 interconnection charges. Generator is generally
24 located on whatever the terms of the contract are.
25 And the cost to the utility, you know, shows up in

1 the generation portion of electricity rates.

2 The programs that we referred to
3 previously, the customer-generation programs where
4 we have incentives, those costs are often show up,
5 or most of the incentive program costs show up in
6 the distribution rates, not in the generation
7 portion of rates.

8 And the other characteristic of these
9 programs is that they're generally bought by the
10 utility, not by energy service providers or by
11 munis, although they certainly, you know, I think
12 other electricity providers could buy these types
13 of products. But that is, of course, you know,
14 has implications for the discussion on feed-in
15 tariffs. Where earlier we were talking about
16 Germany and Spain where they had a nationwide
17 policy. And then, of course, these utility
18 programs are neither statewide nor nationwide. So
19 there's a different cost spread, cost recovery
20 mechanisms.

21 So, I think we can move on from there.
22 So let's just talk to the specific case about the
23 small renewable generation tariffs, sometimes
24 called the AB-1969 tariff.

25 The CPUC approved these tariffs in

1 February of 2008. The decision that authorized
2 them actually is from July 2007, but they went
3 into effect on Valentine's Day this year. A nice
4 easy date to remember.

5 They were originally authorized for
6 generators under 1.5 megawatts owned by public
7 water and wastewater facilities. And one of the
8 reasons was that these tariffs facilitate a
9 streamlined interconnection process.

10 The tariffs have been expanded to all
11 customers of the three IOUs, so that includes
12 PG&E, Edison and quite recently the Commission
13 acted to include SDG&E in these rates. And SDG&E
14 actually, their tariff has just been filed with
15 us. It's not yet been approved by the energy
16 division or the Commission, but that is on file
17 with us, and we expect it to be available to
18 customers in that territory very soon.

19 The statewide cumulative capacity is
20 just about 500 megawatts. It's allocated
21 proportionately by share of total peak demand per
22 the statute. And there are two different
23 contracts under our feed-in tariffs, depending on
24 the customer's choice, the full sale of the
25 production or excess sales after onsite usage.

1 Customers are eligible for 10-, 15- or 20-year
2 contracts under the terms of the tariff.

3 And if you'll go to the next slide we'll
4 talk a little bit more about the pricing terms.

5 COMMISSIONER BYRON: Before you do, can
6 I just ask a couple of quick questions on this
7 slide. You may not be able to answer these, but
8 I've always been curious, is it still limited to
9 public water and wastewater facilities?

10 MS. STERKEL: There are 200 -- of the
11 cumulative capacity, 250 megawatts of that is
12 limited to water and wastewater facilities. And
13 about 248 is available to nonwater and wastewater
14 utilities. And so that's what I was trying to get
15 to when I said all customers in that bullet.

16 COMMISSIONER BYRON: So, --

17 MS. STERKEL: So a water and wastewater
18 facility would be one type of customer, as opposed
19 to any customer.

20 COMMISSIONER BYRON: So, this -- Robert
21 may be able to answer, but what I'm interested in
22 is trying to understand how this came about.

23 MS. STERKEL: How did it come about?

24 COMMISSIONER BYRON: Yeah. Why is it
25 just wastewater facilities? Why is there such a

1 number like 498? I mean --

2 MS. STERKEL: I think the --

3 COMMISSIONER BYRON: -- I know
4 there's --

5 (Parties speaking simultaneously.)

6 MS. STERKEL: -- I can answer both of
7 those questions.

8 COMMISSIONER BYRON: Okay.

9 MS. STERKEL: The first 250 megawatts
10 was actually, it was because of AB-1969 was
11 written by Assemblymember Yee in 2006, and asked
12 for a feed-in tariff to be made available to water
13 and wastewater customers, period.

14 The CPUC -- I'm sorry, I can't remember
15 if the 250 megawatts came from the actual
16 authorizing legislation -- I'm getting a nod, yes.
17 And so then when the CPUC implemented that
18 legislation it asked in its implementation whether
19 or not we couldn't make the exact same contract
20 available to nonwater and wastewater facilities.
21 And the answer in that proceeding was yes.

22 And so then they said, well, how much.
23 And so we said, well, how about another 250 for
24 anyone else.

25 And the reason why this became 498 is

1 because the tariffs that apply to water and
2 wastewater facilities also apply to not just the
3 three major IOUs, but to the four minor IOUs --
4 forgive that term --

5 COMMISSIONER BYRON: So we had to
6 proportion out those --

7 MS. STERKEL: Thank you, that's exactly.
8 However, the extension to all customers was not
9 extended to Bear Valley and Mountain Utilities, et
10 cetera. So therefore that's where you get that
11 missing 2 megawatts.

12 COMMISSIONER BYRON: So there is logic
13 to it.

14 (Laughter.)

15 MR. KINOSIAN: Or something close to
16 logic. I just want to add one other thing onto
17 these programs, which is one of the things the
18 Commission did in expanding this was indicated the
19 projects that are getting subsidies under other
20 Commission programs, such as the CSI, cannot also
21 do the feed-in tariffs. So we do separate our
22 self-gen programs and CSI from the feed-in tariff.

23 COMMISSIONER BYRON: No double-dipping.

24 MR. KINOSIAN: Right.

25 MS. STERKEL: Right. And Robert would

1 have probably helped me with my slides, and then
2 added on the previous slide we were talking about
3 characteristics are not characterized by
4 incentives. So, I mean there's a price paid under
5 these whatever utility procurement projects there
6 are. But this is -- we don't necessarily -- we
7 don't pay incentives because they're not
8 characterized by that.

9 So, okay, the next slide. The rate
10 available under these tariffs is determined by the
11 market price referent, and adjusted by time of
12 delivery for both season and time of day. And the
13 market price referent was specifically called for
14 in the AB-1969 statute.

15 So my understanding is that they wanted
16 to have a feed-in tariff, they knew they needed to
17 have a price, they wanted it to be maybe not
18 litigated or an extensive period of time. And so
19 therefore, the MPR was seen as an opportunity
20 there.

21 The -- referent point of the MPR is that
22 by a different law as the new combined cycle gas
23 power plant, and so AB-1969, the MPR, the annual
24 number, we get the annual number that is developed
25 in the MPR for use in the RPS proceeding. And we

1 adjust it for season and time of delivery. And,
2 voila, you end up with an actual payment stream.
3 The market price referent is not actually a per-
4 kilowatt-hour, per-day payment stream. But you do
5 get one when you've made this adjustment.

6 And so in each of the utility tariffs in
7 their tariffs you can actually see the price
8 that's offered. And so, if you look in the table
9 here you'll see that for this current year, what's
10 available. The MPR is 9 cents. And then when you
11 adjust that for time of delivery and season, you
12 get a different real price depending on what
13 technology you are.

14 And these contracts are available for
15 all renewable energy technologies, including
16 hydro, biomass and solar. And solar so often
17 talked about in -- so often interested I included
18 it here on the slide. The estimate that a solar
19 producer would get, it was sort of because of
20 their time of delivery factors. It kind of gives
21 them a little bump-up to 11 or 13 cents, depending
22 on which utility territory they're in, because, of
23 course, they have different TOD factors.

24 COMMISSIONER BYRON: Well, and this is a
25 crucial issue, so I hope you don't mind, but how

1 do we get this differential, because it's only 2
2 cents. And I would expect time-of-use mid-day
3 peak to be a bigger differential. So who figures
4 this one out?

5 MS. STERKEL: Right. The reason why is
6 because there is, of course, a big bump-up for
7 solar will get paid, I think, certain times of the
8 year and certain times of the day will get almost
9 26 cents -- just as generation here.

10 And so I believe I was looking at PG&E's
11 and it was, I think, 26 cents was at one point.
12 That's how much you can get paid if you're solar
13 for that summer peak period.

14 However, you're not getting that for
15 winter peak prices. And so on average, balanced
16 across the year, you get 11 cents.

17 COMMISSIONER BYRON: If I could, just a
18 little bit further. My recollection, looking back
19 at the old rate books, you know, it's mid-May to
20 mid-October is when you're seeing summer peak
21 pricing for regular, you know, 1920 customers,
22 because that's what I'm familiar with. And so
23 that's for six months of the year that customers
24 are paying that higher peak pricing differential.

25 MS. STERKEL: Right, and the --

1 COMMISSIONER BYRON: And you're telling
2 me that when you average it out over winter it
3 doesn't just cut it by 2, if you follow my math,
4 it really cuts it a lot more.

5 MS. STERKEL: Right. And there are
6 probably people in the audience who can explain it
7 a lot better than I can, but I do believe one of
8 the reasons is that the time of delivery prices,
9 which are those peak periods, they're only
10 available for a limited number of hours per day.

11 So, let's say, maybe, a noon to 6:00
12 period. And solar is, of course, producing on the
13 shoulders, and even a little bit on the offpeak
14 potentially. So when you add in the fact that
15 there's shoulder production and offpeak production
16 throughout these other times of year, you come
17 back down to it.

18 And this is just an estimate that staff
19 provided. It certainly isn't -- what we did was
20 we just simply took the standard solar production
21 profile that's available publicly, and then we
22 applied it to the time of delivery factors.

23 And if one particular developer thought
24 that their technology had a higher capacity
25 factor, they certainly could do their own

1 financial estimates and might come out with
2 something a little bit higher than this.

3 But I did just want to pause on this
4 slide and go ahead, and for everyone's benefit,
5 just mention that when you try to compare these
6 and say well, why aren't people signing up for AB-
7 1969 tariff, although we have had a few people
8 sign up, I don't think we've had any solar sign up
9 yet.

10 And one thing, of course, is that the
11 program has only been open really since February.
12 But we do understand that these rates end up being
13 a little bit low. It's kind of, if you step back
14 for a second and think logically, it's because
15 solar is, you know, so more expensive than a
16 natural gas, combined cycle power plant. So that
17 shouldn't come as a shock that we don't have a lot
18 of people signing up.

19 However, I just want to give you a
20 little bit of context for these prices. We look
21 at average retail rates, the one that I always
22 cite, I'm sorry, I'm a PG&E customer, so it's
23 PG&E's average retail rates are about 14 cents.
24 That includes transmission and distribution.

25 A solar project with an ITC and with a

1 CSI credit, we generally estimate that cost to be
2 around 22 cents. Everyone has access to their own
3 individual financing, and so it will vary based on
4 their individual financing, but on the order of 22
5 cents.

6 Without CSI, and again these utility
7 procurement programs, what the feed-in tariff is,
8 you would not have access to the CSI. That would
9 bump you up a couple more cents.

10 So in order to kind of -- so you might
11 be talking in the neighborhood of 25 cents might
12 be what solar costs, again depending on your
13 financing.

14 So if we're offering 11 cents, and
15 somebody probably can't make that quote-unquote
16 paper out, and so we get something closer to 25
17 cents, you can see we would have to be, you know,
18 offering a significantly higher price in order to
19 tempt a lot of solar folks into the market.

20 I think what we've heard from people is,
21 you know, we need to be on the other end of the
22 teens, you know, we'd have to be much closer to 20
23 cents in order to get much interest.

24 In contrast, the German feed-in tariff
25 is currently offering 57 Euro cents per kilowatt

1 hour, which works out to be about on the 80 U.S.
2 cents. Even if you discount the fact that their
3 solar production is half what ours is. And so,
4 you know, maybe we could offer something like, you
5 know, half as much, maybe 40 U.S. That still
6 would be much higher than what we're offering
7 here.

8 So, the difference, I hope you followed
9 my math on that one --

10 COMMISSIONER BYRON: I do follow it.

11 MS. STERKEL: Okay. And I can't do the
12 math, the Spanish one we heard was 34 cents times
13 1.4, I'm not going to do that math right now, but
14 anyway --

15 COMMISSIONER BYRON: So I suspect you're
16 a little bit more suspect of that .1 percent cost
17 differential that we were talking about earlier on
18 the German presentation?

19 MS. STERKEL: You know, I think that I
20 heard differing estimates. I don't know what it
21 is relative to the total size of the German
22 electricity market. I think that's probably
23 what's driving that answer is you have to know the
24 total size of the Germany electricity market. And
25 I just don't know that.

1 One thing that I do know that in
2 California we have some experience when we pay
3 wholesale generators, of which that's what these
4 are, wholesale generators more than retail rates.
5 We've had a very painful lesson here in California
6 and don't need to go over history, but of course,
7 the energy crisis occurred when we did have a
8 sustained period of paying higher wholesale rates
9 than retail rates.

10 And so I don't want to sound alarmist,
11 but that could be a potential problematic
12 situation. It doesn't mean that we can never pay
13 a higher price; it just means that that's
14 something that we need to weigh very carefully as
15 to when and how much and how much can we do that.
16 And for what, all the right political reasons.

17 COMMISSIONER BYRON: Fair enough. Let
18 me make a couple quick points, if I may. And I
19 did follow everything you said, that was very
20 good, covered a lot of ground in a short period of
21 time.

22 But, you know, there are other issues
23 that come into play here. There's state policy
24 issues, implementation of renewables that we want
25 to accomplish. And there is a cost differential

1 associated with that. As long as we make that
2 conscious decision, inform customers, that's a
3 decision we should be willing to make.

4 The other is, and I don't think I said
5 this very well, and I'll make it clear. I'm not
6 necessarily interested in comparing MPR to the
7 solar estimate.

8 I'm interested in comparing what
9 customers are paying for peak summer rates versus
10 what utilities are paying to meet that demand.
11 That's the comparison that I think we ought to be
12 making here for these highly valued mid-summer,
13 mid-day electrons.

14 And that's the comparison, not against
15 the MPR, but if a customer is paying 30 cents for
16 peak power, then the utility ought to be willing
17 to pay pretty close to that number to fulfill that
18 need. And solar fits it very well.

19 MS. STERKEL: Right. And, in fact, you
20 hit the nail on the head. Sometimes I get off the
21 question of why does anyone go solar. It's, you
22 know, at 22 cents it's more expensive than average
23 retail rates at 14 cents. And it's exactly
24 because of the math you just said. Because in
25 PG&E's territory, tiers 4 and 5 are upwards of 30

1 cents per kilowatt hour. So for those customers
2 solar already pencils out, solar already makes a
3 lot of sense in California for certain sets of
4 customers.

5 COMMISSIONER BYRON: We are on the same
6 wave length --

7 CHAIRPERSON PFANNENSTIEL: And once we
8 get rates that track across, once we have time
9 varying rates at critical peak price rate -- with
10 these meters that are going in, then customers
11 will, in fact, see that price. And so it won't
12 necessarily be the top tier. It will, in fact, be
13 a price that is -- on a peak, presumably the PUC
14 will adopt rates that do that. And it seems to me
15 that can make a big difference.

16 MS. STERKEL: Right. I think that time-
17 of-use rates will support solar industry -- those
18 efforts.

19 MR. KINOSIAN: I was just going to say,
20 you know one of those we're having at the PUC is
21 the AB-1X restrictions --

22 COMMISSIONER BYRON: Right, --

23 MR. KINOSIAN: -- tiers, two rates. We
24 are looking at whether or not there may be a
25 potential to switch customers to TOU rates within

1 the confines of AB-1X -- residential TOU rates in
2 effect factor in the energy crisis that could be
3 compliance with AB-1X. That's something we're
4 looking at.

5 CHAIRPERSON PFANNENSTIEL: But this
6 also, the likelihood of being able to do voluntary
7 time-of-use or critical peak pricing rate --

8 MR. KINOSIAN: We have those available
9 to customers now --

10 CHAIRPERSON PFANNENSTIEL: -- customers
11 that have the advanced meters.

12 MR. KINOSIAN: Right, and --

13 CHAIRPERSON PFANNENSTIEL: That maybe --

14 MR. KINOSIAN: Yeah, and we have those
15 rates available as an option. You can get a new
16 meter if you sign up for the rate now.

17 MS. STERKEL: I think we can move on to
18 the next slide. I did want to mention that the
19 CPUC's work on feed-in tariffs is not, by any
20 means, complete. Currently under consideration in
21 our RPS rulemaking, we're considering the
22 expansion of the feed-in tariff. It's currently
23 capped at, for facilities, up to 1.5 megawatts.
24 And we're considering expanding the size to
25 between 1.5 and 20 megawatts or someplace in

1 between. That's under active, you know,
2 consideration at the PUC.

3 Comments have been filed in that
4 proceeding. The CEC Staff is a collaborative
5 staff in that proceeding.

6 Another item under consideration is how
7 we count the excess sales towards the program
8 limits, this 498 number that we were talking
9 about. So that's sort of a smaller issue.

10 And also under consideration is whether
11 or not the feed-in tariff can be expanded to allow
12 third-party ownership of facilities. And that is,
13 of course, a major financial construct that is, I
14 think, popular under the CSI program, is that
15 there are a lot of third-party owners of solar
16 systems putting in CSI-funded systems for customer
17 generators.

18 And so the question in this part of the
19 proceeding is whether or not that same structure
20 can be utilized under the feed-in tariff program.

21 COMMISSIONER BYRON: And why would it
22 matter who owns the --

23 MS. STERKEL: I think that under the
24 original tariffs of their originally proposed --
25 well, first of all, remember we were starting with

1 the water and wastewater facilities. So we wanted
2 the eligible customer to be, you know, as defined.

3 And then I think under the tariffs that
4 were originally proposed in the proceeding, it was
5 just, you know, to make the tariff available only
6 directly to that customer.

7 And so this would introduce a third
8 party into that contractual arrangement. And so I
9 believe the utilities wanted to comment on that
10 before they just allowed it to happen. So that's
11 why we were taking comment there.

12 COMMISSIONER BYRON: Of course. Thank
13 you.

14 MS. STERKEL: Go ahead to the next
15 slide. Okay, so also AB-1613, which was passed in
16 2007, the Blakeslee Bill, introduced the combined
17 heat and power feed-in tariff for new combined
18 heat and power facilities.

19 It's under consideration in a rulemaking
20 that was in June at the CPUC. This contrasts,
21 this piece of legislation contrasts with 1969 in
22 that in the actual legislation it said that there
23 could be fixed or variable price, as determined by
24 the CPUC. So, sort of, one might say full
25 ratemaking authority was granted in the

1 legislation to the CPUC.

2 The facility eligibility of CHP up to 20
3 megawatts, so just from the get-go it was intended
4 for larger systems. And the CHP systems have to
5 be sized to meet the customers' thermal load, but
6 not necessarily to the electrical load.

7 It is intended for new CHP systems. And
8 in the opening of that rulemaking we did ask for
9 comments about the definition of new, whether or
10 not that included repowered facilities. We do
11 understand that there is a large -- of existing
12 CHP facilities which are eligible for repowering
13 and usually the CEC does some good work on the
14 potentials of that.

15 And so that's one of the things that
16 we'll be considering, is can we make that
17 available to repowered, and exactly how do you
18 define repower, et cetera, et cetera.

19 So, we look forward to working on that
20 over the coming year. And it will be, I think the
21 big question in that proceeding is how do you
22 determine the price.

23 Do you want to move on to the last
24 slide. One other thing going on currently, I did
25 mention earlier that Edison currently has standard

1 offer contracts for biomass projects up to 20
2 megawatts available. And that's under RPS
3 contracting authority.

4 The price they're offering there is set
5 at the MPR. So it's similar to the 1969
6 contracts. And they offer three different types
7 of contracts depending on the size. And the
8 distinction there is that the contracts for the
9 larger projects have performance and development
10 security requirements.

11 And Edison proposes in its 2009 RPS
12 procurement plan to expand those standard offer
13 contracts to all renewable technologies. So, in
14 essence, they propose doing something in their
15 2009 RPS plan, which is also under consideration
16 in sort of the 1969 portion of the proceeding. So
17 I think we're looking at sort of how much of an
18 overlap that really is.

19 I would also be remiss if I did not tell
20 you that PG&E also, in its 2009 plans, has
21 proposed a sort of a similar effort as a pilot
22 program. And I believe there's some PG&E folks
23 here, so they can probably speak more to that
24 proposal.

25 But this is sort of just my conclusion.

1 I just want to mention that, you know, there are
2 numerous, you know, contract paths for wholesale
3 distributed generation in California. We'll
4 probably see a lot of activity in this area in the
5 next few years.

6 I think the big issue is always, of
7 course, what is the price going to be. And that's
8 where we need to do a lot of work, and look very
9 hard at what prices can be offered and in what
10 timeframes.

11 So, with that I'm happy to take your
12 questions. I thank you very much for listening.

13 COMMISSIONER BYRON: Absolutely. Thank
14 you for coming. I've said this before, my
15 colleagues at the PUC -- my fellow Commissioners
16 at the PUC, thank god there's one Commission that
17 looks at the financial impacts, the cost to the
18 customers.

19 And that you've got a good grasp of all
20 these numbers that we're talking about. I know
21 we're talking in somewhat generalities, but I --
22 and I should also add this is very valuable, a
23 good exchange of information. Thank you for
24 coming.

25 On your last slide you indicated some of

1 these programs are set at the MPR, the market
2 price referent. What's your opinion about that?
3 Is that the right place to set the price for
4 renewables?

5 I mean biomass is a nice -- SCE
6 currently has a standard offer contract for
7 biomass projects at 20 megawatts. MRP, you know,
8 might be the right kind of number there, maybe
9 it's not. It's a dispatchable asset; it's highly
10 desirable. Is that the right number for all
11 renewables?

12 MS. STERKEL: Right. I mean I think
13 that's a, it's a very challenging question.
14 Whether or not we should have a technology
15 differentiated, you know, price offering.

16 And I will say that I think there's
17 interest in doing that. I think one of the
18 concerns around that is the amount of litigation
19 that it might require, and length of time --

20 COMMISSIONER BYRON: But that's another
21 thing you all have to consider --

22 MS. STERKEL: Yes, yes, it's something
23 we're also, unfortunately, good at, litigation.
24 And not the real issue, because I think one of the
25 things that's really driving interest, and

1 certainly Commissioner Pfannenstiel mentioned it
2 at the beginning of the day, is, you know, we're
3 interested in bringing more renewables online.

4 And we do know that we have a lot of
5 contracts right for renewables, including
6 renewables at the 1 to 20 megawatt level. I
7 didn't mention, but there are about 50 contracts
8 in the RPS program that have, as a minimum, five
9 under 20 megawatts. So they might have an
10 expansion potential.

11 But there are at least -- there are 50
12 projects, actually I think it's 49, that are
13 publicly available on our website that say that
14 our, you know, under 20 megawatts size initially.
15 So there is a contract path for them currently
16 through the RPS program. These are contracts that
17 have gone through the competitive solicitation
18 process.

19 So what we're talking about here is
20 whether or not there should be a standard price
21 offering either maybe differentiated by technology
22 and time of delivery, but mainly, you know,
23 whether there should be standard offer.

24 I think the concern there is if you set
25 the price too high, you're overpaying. And if you

1 set the price too low, you're not getting
2 anything. So, sort of it's a lot of work to do
3 it, and so you're going to balance the pros and
4 cons.

5 Just in terms of one more figure for you
6 to keep in mind. The California Solar Initiative,
7 which was by no means had a small price tag
8 associated with it, was authorized by the
9 Legislature in 2006. It's a \$3 billion, ten-year
10 stream of incentives.

11 And that \$3 billion number is a very
12 significant -- has a significant impact on
13 ratepayers. Designed to grow the industry at a
14 sustainable pace, and get us to 3000 megawatts.
15 We're growing at about 40 percent a year, and
16 we're hoping that, you know, as the incentives
17 slowly decline that gives the industry time to
18 ramp up and lower the cost to the customer.

19 In contrast, some of the European
20 markets have grown at much higher rates. And, you
21 know, at the 400, 500, 600 percent per year in,
22 you know, not every year, but they've had these
23 big jumps. And that's very difficult for the
24 industry to sustain.

25 And it's also quite expensive. I mean

1 the German -- I think the big missing piece of
2 information is not only is the total cost, the
3 impact on ratepayers, but also even just the total
4 cost of the German program.

5 I do know from the German Solar Energy
6 Industries Association, they told me that the
7 price tag in 2006 for all the installed solar in
8 2006 was \$1 billion Euros for that one year. And
9 that's a price tag that they have to pay every
10 year for the next 20 years, because that was --
11 the solar that was online in '06 they've got to
12 pay the same amount every single year. So they're
13 paying that billion Euros every year.

14 And then they brought in new stuff in 07
15 and 08. And so I just -- I throw out that \$1
16 billion Euros per year because I'm contrasting it
17 with the CSI program, which is a 3 billion per
18 year program. And remember, I mentioned that
19 consumers pay 80 percent of the cost of the
20 technology. And, you know, the incentives are
21 only designed to pay 20 percent.

22 And I think Julie Blunden brought up
23 some good points earlier that I would have
24 mentioned if she hadn't, about how they have
25 contacted us to talk to us about net metering.

1 And they're looking for a way to what do they do
2 when they get to grid parity, as well.

3 And that is the goal --

4 COMMISSIONER BYRON: Speaking of the
5 Germans?

6 MS. STERKEL: Yeah, the Germans, right.
7 The Germans and the Spanish, they both -- they
8 want the cost of solar to come down. And we do,
9 too. And so then what's the long-term path to
10 keep solar installations going.

11 COMMISSIONER BYRON: I think we're all
12 very fortunate to have you and your group at the
13 PUC. We're going to make your job even easier
14 over the next number of years, because we're going
15 to keep writing recommendations in our policy
16 report around distributed generation, around
17 renewables and making the right -- and feed-in
18 tariffs.

19 And you're going to keep seeing more and
20 more legislation around this issue. So, stay on
21 your toes.

22 (Laughter.)

23 MS. STERKEL: Thank you. And I invite
24 the members of the listening and viewing audience
25 to come join us at the PUC and help us figure it

1 out.

2 COMMISSIONER BYRON: In fact, you know,
3 last Thursday we had Assemblymember Blakeslee
4 listening in on a workshop and he ended up asking
5 questions at the end. Maybe we should ask the
6 webcast audience if he's on there again. Maybe
7 he'll have some questions for you on how you're
8 proceeding on your feed-in tariff.

9 Believe me, if he's there, he'll --

10 CHAIRPERSON PFANNENSTIEL: Molly, before
11 you leave, I have a question that follows up on
12 one of Jeff's.

13 The question on the price, he asked
14 specifically that does the MPR make sense. The
15 MPR is a number fundamentally driven by gas
16 prices. The numbers being used in the European
17 feed-in tariffs are driven on technology costs.
18 Completely different concept. Completely
19 unconnected to gas prices.

20 And so their concept, as I understood it
21 from this morning, is frankly to promote these
22 technologies by giving them their cost and what
23 they determine to be a reasonable return. And
24 then, you know, doing a 20-year payment of that.

25 Does that make sense to you? I mean,

1 does it make sense to you to do it that way to
2 encourage the industry, as opposed to a
3 determination of an MPR?

4 MS. STERKEL: I mean, you know, I think
5 the challenge right now is that I see a big gap
6 between what the MPR is and what they're willing
7 to pay in Europe.

8 And so if policymakers and lawmakers in
9 California are willing to make up that difference,
10 then, you know, for example -- that's why I tried
11 to give the example of how much higher we would
12 have to be willing to go in order to get something
13 close to the European feed-in tariff. I mean
14 we're talking about paying 2 to 3 --

15 CHAIRPERSON PFANNENSTIEL: So, if we
16 were really serious about it, then we --

17 MS. STERKEL: If we were -- if we think
18 in terms of our overall budget priorities, as a
19 state, that we think we can pay 300 percent --

20 CHAIRPERSON PFANNENSTIEL: But I don't
21 -- these aren't tax revenues, either in Europe or
22 here. Well, I guess in Spain they are, but in
23 Germany and here we're not talking about tax
24 revenues, correct?

25 MS. STERKEL: The CPUC doesn't have

1 access to tax revenues. That's why I mentioned
2 the legislature --

3 CHAIRPERSON PFANNENSTIEL: This is all
4 ratepayer money.

5 MS. STERKEL: For our program currently
6 it's ratepayer money, which is one of the reasons
7 why, you know, MPR is not exactly the same thing
8 as the avoided cost, but, you know, it's similar.

9 So, yeah, I think it's a challenge. I
10 think when we look at -- you also have to look at
11 it in the suite of the whole RPS program. I did
12 see in the July RPS quarterly staff progress
13 report on the RPS, they included a chart that I
14 believe it was made by E3, forgive me if I'm
15 wrong, and it was looking at the future of 33
16 percent. And they were just looking at some, you
17 know, rough ballpark numbers of what the RPS
18 supply curve might look like to get to 33 percent,
19 and what some of those cost figures might be.

20 And they were -- the curve goes from
21 about \$100 a megawatt hour to \$180 a megawatt
22 hour. So to translate back to the terms we're
23 talking here, that's 10 to 18 cents a kilowatt
24 hour.

25 And so certainly distributed generation

1 then might have an even higher price tag than
2 that. That would be, you know, like I was saying,
3 currently around the 22 cents to 25 cents a
4 kilowatt hour range.

5 So the question is, you know, we need it
6 all. And how much of which bucket can we afford
7 to --

8 COMMISSIONER BYRON: You mean, for
9 instance photovoltaic distributed generation --

10 MS. STERKEL: PV, right, I'm saying PV
11 does -- the cost, the RPS looks like a cost curve
12 actually including a variety of technologies --

13 COMMISSIONER BYRON: Right, and I
14 believe you're correct, I believe it was E3.

15 MS. STERKEL: All right. And so that's
16 just a reference point. But that did, of course,
17 include all five technologies.

18 So one thing -- I'm actually surprised
19 there's less differentiation in Europe, kind of to
20 Julie Blunden's point about the difference between
21 rooftop and non-rooftop. I thought her
22 explanation was interesting in that regard.
23 Certainly that's something that, you know, we
24 might want to look at here as having
25 differentiated levels, and whether or not that

1 makes sense.

2 But I don't think the PUC has a set of
3 policy, you know, I don't think the PUC has a set
4 policy or set answer right now. But I appreciate
5 you trying to put me on the spot.

6 (Laughter.)

7 CHAIRPERSON PFANNENSTIEL: Thank you.

8 MR. LEAON: Thank you, Molly, appreciate
9 your presentation.

10 I would like to ask stakeholders to hold
11 your questions until we get to the open discussion
12 part of the workshop. I would like to make sure
13 that we have sufficient time to hear from Dave
14 Hawkins, and also our panel discussion.

15 We're running up against time here, so
16 I'd like to get through the next presentation, the
17 panel discussion. And then we will open it up for
18 open stakeholder comments at that time.

19 COMMISSIONER BYRON: In fact, we have a
20 lot of folks in the audience. So if you wouldn't
21 mind, just a show of hands, how many folks would
22 consider themselves being from the industry out
23 there in the audience?

24 CHAIRPERSON PFANNENSTIEL: Industry,
25 what industry?

1 COMMISSIONER BYRON: Well, --

2 CHAIRPERSON PFANNENSTIEL: The solar
3 industry?

4 COMMISSIONER BYRON: -- solar, wind --

5 CHAIRPERSON PFANNENSTIEL: The
6 renewables industry?

7 COMMISSIONER BYRON: -- the renewables
8 industry. Okay, good. Thank you. I hope we'll
9 be hearing from some of you, as well. Then Julie
10 Blunden doesn't get all the air time --

11 (Laughter.)

12 MR. LEAON: Okay, I'd like to introduce
13 our next speaker, David Hawkins, Lead Renewables
14 Power Engineer with the California ISO. And he
15 will share a grid operator's view of feed-in
16 tariffs.

17 MR. HAWKINS: Okay, let's see if I can
18 make up some time here, too.

19 Basically just quickly, our particular
20 perspective is looking at things from an
21 operations perspective and a transmission. So,
22 how to keep and make sure that we operate
23 reliably. So that's our particular focus.

24 We don't write power purchase
25 agreements, we don't negotiate contracts and set

1 prices for renewables. So we're only looking at
2 basically the reliability issues.

3 When you think about the type of things
4 we look at, it is basically looking at how to make
5 sure the transmission lines do not sag down into
6 the trees, the voltage stays up and we keep the
7 voltage stable, and we operate the system within
8 the transient stability limits. And we look at
9 making sure there's enough transmission built and
10 the congestion costs are manageable. Those are --

11 COMMISSIONER BYRON: Mr. Hawkins, you're
12 not from the IOU, are you? You're scaring us
13 here.

14 (Laughter.)

15 MR. HAWKINS: I'm a pure operations guy.
16 So, our particular position is we neither support
17 nor oppose feed-in tariffs. We certainly see that
18 they have been successful, particularly in Europe,
19 Spain and Canada. And certainly proposed out in
20 Taiwan and areas in Asia.

21 They are certainly look like a quick fix
22 or a silver bullet for making the increasing
23 amount of renewables. And if the price is set
24 right, you really get a lot of investments. If
25 you set the price too low, nothing happens. So

1 pricing is absolutely critical.

2 And, again, our compliments to KEMA for
3 the reports that they've been doing in this
4 particular area that's, we think, very insightful
5 reports that they've been producing.

6 I thought it would be interesting if you
7 look at Ontario Power Authority's feed-in tariff.
8 They set the price, they went out and they thought
9 they were going to have 1000 megawatts over the
10 next ten years. And they basically had everything
11 signed up in less than a year.

12 At this point they pulled the plug
13 basically on the program for larger quantities,
14 and sort of put that into a holding pattern,
15 although they're still doing the smaller type
16 units. So now they're back revising the rules.
17 We haven't seen the new rules published yet.

18 But sometimes if you set the price right
19 or high, you will get, you know, many will come to
20 the party.

21 Certainly Germany we've talked a lot
22 about here today. I don't need to continue on
23 more about Germany, but again, they basically were
24 setting the price for the renewables approximately
25 twice what the price was for what you pay as a

1 consumer. So they certainly had great success.

2 And Danish experiment also has been one
3 that everybody's very familiar with. Again, you
4 know, they've gone from very few to where if you
5 look at the picture of Denmark today, it looks
6 like it has measles with the spots all over the
7 place. With huge amounts of renewables put into
8 their systems.

9 All of those, you say, okay, well, how
10 did they do it. Well, we've heard a lot about the
11 pricing issues and what they've done to have that
12 as part of the feed-in tariff fees.

13 The key thing to think about first of
14 all with Denmark was that they really had a
15 transmission link up to the Scandinavian
16 countries, over to Sweden, and they really took
17 advantage of the huge variability of the wind
18 generation by finessing it with the hydro system
19 out of the Scandinavian countries.

20 So a lot of the excess energy they have
21 goes over there. And the hydro system ramps down.
22 They also socialize some of it off to Germany. And
23 just export it over to Germany, and says, here,
24 you take it. So they have some really interesting
25 operating issues as they've done this.

1 The other thing that's interesting is
2 Europe has a lot less stringent frequency controls
3 than we have in the United States or in North
4 America. Our NERC standards that we have to meet
5 for frequency control are quite stringent.

6 The chuckle, I guess, that we have as
7 operators here is they were looking at the 50
8 hertz system in Europe, and it appears to be
9 heading closer to becoming a 60 hertz system as we
10 look at some of the huge variability that they
11 have to deal with.

12 The other thing that's interesting is
13 Germany, from an operator's perspective, is
14 basically blind to what's going on with the wind
15 generation in their area. They have no visibility
16 of how much is going to come, where it's going to
17 show up, what it's going to do to their system and
18 so forth. It's all just must-take, and they just
19 have to deal with it. And so their operators are
20 a bit surprised all the time as to where it's
21 going.

22 The one thing that they did do is
23 because it's never evenly distributed, Germany
24 actually has four different operating companies.
25 And, of course, one of the companies gets most of

1 the burden. So they did take the advantage of
2 taking all four companies in Germany and saying,
3 you all share the regulation burden for making all
4 of this work. So all of that does help.

5 Again, the fact that the wind patterns
6 flowing into the wind generation areas in Denmark,
7 Germany and Spain appear to be much more linear
8 than some of the stuff that we see coming in on
9 the west coast where, depending on where the jet
10 stream goes and all that, we have much more
11 volatility in trying to do good forecasting.
12 We're continuing to improve our forecasting, but
13 we've not been able to achieve the kinds of
14 numbers of accuracy that certainly Spain has been
15 able to do.

16 Another key issue that Spain found was,
17 again they had major operating problems when all
18 of a sudden all this stuff showed up and they had
19 no visibility what the wind generation is doing.

20 They have now implemented a lot of
21 control systems. They go back and force the wind
22 generators to provide regulation so that they're
23 forced to back down from their full output. So
24 they basically turn their blades and reduce their
25 output by a few percent so that they can provide

1 some ramp mitigation capability, and provide some
2 regulation and some frequency response.

3 So, if you're going to implement large
4 amounts of this, like Spain has done, you have to
5 have a control of the system. And even if you use
6 feed-in tariffs, it has to have some
7 controllability back from an operator's
8 perspective. Otherwise you really compromise the
9 reliability.

10 So all of those things are really, from
11 an operation's perspective, key things you need to
12 think about as you implement the feed-in tariffs,
13 and other ways of providing this large amounts of
14 renewable.

15 And, of course, the other thing is that
16 they've been apparently quite successful in
17 getting public acceptance of wind generators,
18 particularly in Germany and Denmark, that are
19 spread out all over the landscape. And nobody,
20 you know, we have not heard outcry of like, oh, my
21 gosh, "not in my backyard". But that's a key
22 issue if we do proliferate this a lot, is to what
23 the public acceptance is going to be.

24 So, what will work in California. If we
25 do feed-in tariffs and set the price right, we

1 expect that you will see a lot more installation
2 of wind and solar. And probably a lot more in the
3 less-than-20-megawatt type categories. I think,
4 as a previous panelist had said, we'd like to see
5 1000 flowers bloom. If the price is right, you'll
6 see a lot more of the photovoltaics and solar and
7 various even smaller wind generation.

8 The fantasy, I guess, that I have is
9 that my company will finally put canopies out in
10 the parking lot for my car. And those canopies
11 will have PV panels on them, so that we will see a
12 lot more parking lots covered, as well as
13 rooftops.

14 In addition, you look at things like the
15 aqueduct, which is a huge land space, covers up a
16 lot of land, as you see. And, of course, you
17 think about all the evaporation out of the
18 aqueduct. You say, why don't we cover it. And
19 the logical thing, of course, is to cover it with
20 a canopy with PV panels. And to go pick up that.
21 Keeps the back of the panels cool from the water,
22 and cuts down the evaporation. And it would be a
23 natural use.

24 So, with the right price incentive, I
25 think there are many interesting things that could

1 be done to really promote the increased use of
2 renewables in California. So, all of those seem
3 to me makes a lot of sense.

4 There are other things that you need to
5 think about. A lot of this feed-in tariffs will
6 incent, we suspect, a lot more of the development
7 of the renewables throughout the whole
8 distribution network.

9 And there's a consequence. So that
10 distribution system was never designed for all of
11 these types of renewables coming on, or generation
12 all over the place.

13 So therefore, you look at the
14 investments now we're going to need to make in
15 smart grid, smart metering, so that it makes smart
16 metering, or if not separate metering, smart
17 metering at least so they're paid for the energy
18 that they're going to be producing.

19 So if I'm going to get paid 50 cents a
20 kilowatt hour for my PV things, you know, I really
21 want to make sure that I'm getting that based upon
22 the revenue meter that is looking at that.

23 Another concept that we'd like to
24 promote is the idea that you're familiar with,
25 freeway onramps. And so as you look at the

1 highway system around here today, you're already
2 dealing with highway congestion and you got smart
3 highways. And you've got smart traffic lights.

4 Now, all of those things help move the
5 traffic along. And you have metering lights on
6 the onramps. If we're going to have a lot of this
7 stuff spread throughout the distribution system,
8 we need to start thinking about a smart
9 distribution system that has metering on lights.
10 So that if we're beyond the voltage control or
11 capacity of that piece of distribution circuit, we
12 can say, thank you very much, but we have to have
13 a control that would feed back to that local
14 renewable resources to at least metering some of
15 the stuff that's coming on.

16 And if that sounds way out, it probably
17 is, because that's what some of this new thinking
18 may have to do in order to make this work. But
19 infrastructure development and investments in the
20 infrastructure are critical to making this work.
21 And investments in these types of infrastructure
22 should go hand in hand with the development of the
23 feed-in tariff or whatever state policies we want
24 to implement to increase the amount of renewables.

25 And part of that's also going to be

1 looking at power quality. How much do the
2 inverters introduce degradation of power quality,
3 and to making sure that I'm not having power
4 quality problems in my house due to my neighbor's
5 PV panels or poor quality of the way that they
6 particular work. So we've got some interesting
7 things to look at.

8 The other thing we've already mentioned
9 is the idea of plug-in hybrids. My hope and
10 expectation is that within five years we're
11 looking at 300,000 to 400,000 plug-in hybrids in
12 the state. We need that kind of nighttime load to
13 soak up some of this excess wind energy that's
14 coming in.

15 And so that's a natural place to go. It
16 would really reduce the carbon footprint. It
17 would reduce the amount of greenhouse gases we've
18 got. So we're very hopeful that and other energy
19 storage is going to make sense.

20 As part of what we looked at also with
21 concentrated solar systems that are coming, what
22 we really would like to see is the thermal storage
23 also linked up with solar, particularly
24 concentrated solar.

25 So if we're going to do feed-in tariffs

1 we'd like to see -- I don't know whether a kicker
2 or a bonus or something, but anyway, there should
3 be something in the rates that would incent to
4 make sure, incent to have that thermal storage
5 piece as part of the concentrated solar.

6 And the reason that's important is
7 because the solar will start to ramp up between
8 5:30 to 6:30 in the morning. The load has not yet
9 ramped up. So you need someplace to put that
10 energy. We don't want to lose it; we'd like to
11 keep it. So having a system that gives us the
12 ability to store some of that energy for the
13 morning load pickup, and then be able to put it
14 back into the system during the late afternoon
15 into the evening hours would make a lot of sense.
16 So the price has to be there to incent that extra
17 investment.

18 The other thing that's interesting is we
19 had a little discussion earlier about onpeak/
20 offpeak. And, you know, solar meeting the onpeak.
21 And that's true during the summer. But you have
22 to remember in the wintertime our peak shifts to
23 about 7:00 to 8:00 at night.

24 So a rooftop PV is probably not going to
25 do much to meet that wintertime peaking period.

1 But we'll still get some pretty good energy during
2 that period. So it's probably not going to help
3 too much with the Christmas tree lighting.

4 But, you know, all of those things are
5 -- the important thing is you put together this
6 whole portfolio of lots of different renewables.
7 The strength is, you know, we really have huge
8 amounts of diverse resources to really meet our
9 energy needs. So, food for thought.

10 COMMISSIONER BYRON: Mr. Hawkins, if I
11 may.

12 MR. HAWKINS: Sure.

13 COMMISSIONER BYRON: The Chairman may
14 want to comment on this, as well. But obviously
15 the smart grid technology, those kinds of things,
16 you know, we're all looking for additional and
17 good reasons to implement a smarter grid.

18 But we're also trying to weed out the
19 non event here, and the, I don't want this in my
20 backyard kind of notions. The point that you made
21 earlier about the distribution networks have to be
22 redesigned and upgraded to handle the generation
23 of resources. Are you aware, was that required,
24 as well, in Europe where feed-in tariffs were
25 successfully, and have been successfully

1 implemented?

2 MR. HAWKINS: My understanding is that
3 in Germany, particularly, when they first wanted
4 to build a particular renewable resource, they
5 would simply put in the application and says, I'm
6 going to build here. And the local utility had to
7 do whatever it took to upgrade their particular
8 interconnection facilities at that point to take
9 that unit.

10 So, whatever it took. Whether it was on
11 the distribution or the transmission part, my
12 understanding was that that was the requirement

13 COMMISSIONER BYRON: And they absorbed
14 the cost for that --

15 MR. HAWKINS: And they absorbed the
16 cost.

17 COMMISSIONER BYRON: But you don't have
18 any specifics, you just --

19 MR. HAWKINS: I don't, no.

20 COMMISSIONER BYRON: Okay, thank you.

21 MR. HAWKINS: Also on the electric
22 system, in order to make this renewables work,
23 what we are looking at, too, is the fact that we
24 need a lot more intelligence of what's going on
25 down in the system.

1 Unlike Germany, we're really looking at
2 investments in the information systems so we have
3 visibility. So how much is coming on in
4 Bakersfield, how much is coming on in, you know,
5 the San Diego area. So we would have a lot more
6 visibility so that we can reliably operate the
7 system. And be able to show the changes in what
8 the loads are in those areas.

9 And also do a better job of linking at
10 weather models with energy production models. So
11 if we're going to have a lot of energy out of
12 renewables, we'd like to make sure that the
13 weather forecast models are helping tell us, you
14 know, a day ahead or two days ahead, what we can
15 expect in different areas. And then change the
16 actual energy schedules on thermal plants and
17 hydro plants to be able to match very nicely and
18 make room for all the renewables that's coming on.

19 But the other thing then is looking at
20 different types of storage technologies and making
21 sure that we've got all the types of things that
22 we can do to make it.

23 The other thing to recognize, I think,
24 is that the Southern California Edison's area
25 probably is one of the prime areas for a lot of

1 this major renewables. That's where most of the
2 wind generation is going in, Tehachapi. And where
3 a lot of the solar, concentrated solar ones are
4 going in.

5 So now you say, okay, well, how am I
6 going to move that, some of that renewables to San
7 Diego, or move it up to PG&E or to other load
8 centers. And obviously that's going to take some
9 transmission planning, upgrades and so forth to
10 move it.

11 One of the previous comments that we had
12 was, well, gee, you know, we can all be absorbed
13 in the Edison area and we'll just do tradeable
14 RECs or something like that, so San Diego gets the
15 advantage.

16 Well, you still create all the electrons
17 in that particular area. So you still have to
18 move the electrons whether even if you move the
19 credits. And as we've done some of the models for
20 some of the higher penetration levels, it's
21 interesting that Edison turns out to be a major
22 exporter almost 24-by-7 of some of the energy if
23 the solar ramps up as much as we expect, or have
24 forecasted in some of the models.

25 And so we're going to have to export it

1 to either Arizona or someplace. And so there's
2 going to take transmission to do that. All of
3 that, I guess, is just to say that, you know, you
4 really have to look at the whole infrastructure of
5 distribution and transmission to make sure that
6 we've made the right investments to link up with
7 all of the different types of renewable
8 generation.

9 The over-supply condition is one that we
10 continue to worry about. And, again, it's
11 probably the feed-in tariffs, and it does a lot
12 with wind generation, would exacerbate that to
13 some degree.

14 The photovoltaics really helps a lot
15 because it really gets into the peak periods.
16 And, again, we're hoping that the plug-in hybrid
17 vehicles is really going to come to the table for
18 that.

19 The other thing to think about is that
20 we're trying to get the renewable pricing to fit
21 the load profiles. And I think there's been a lot
22 of discussion of that. But, again, it's the idea
23 that, you know, something that comes in at 2:00 or
24 4:00 in the afternoon is a lot more valuable than
25 something that comes in at 2:00 a.m. in the

1 morning. So how do you make sure that fits.

2 And, of course, some of the stuff we saw
3 from the biomass gives you mice, fairly flat load
4 curves, and a nice baseload. So those are of
5 particular interest.

6 And, again, if you're going to do solar,
7 you know, obviously solar in Fresno has a lot more
8 value than solar in Pacifica. Not to pick on
9 Pacifica, but it's probably not the sweet spot for
10 photovoltaics.

11 So, anyway, where it's at, so location's
12 going to be important; how it fits is important;
13 and making sure that the cost increases are
14 bearable as we go forward.

15 And so the question I guess that we have
16 is yes, we're not making probably the 2010 RPS
17 goal; it's probably more likely 2012. All the
18 forecasts that we have show that 2012 looks pretty
19 reasonable and we think we're going to make it.

20 The transmission will be in place by
21 then. We can move the energy. We think enough of
22 the renewables are coming on by that time.

23 So I don't feel like even though the
24 numbers have sagged a little bit over the last
25 couple years, I really feel like the buildout plan

1 that is now being implemented is going to really
2 hit the 20 percent target. So we're optimistic, I
3 guess, it's going to be there.

4 The major barriers still appear to be,
5 you know, getting the permits and getting the
6 construction of the transmission as the major
7 barriers. And it's not so obvious that the
8 contracts are the barrier.

9 We still, even if you do feed-in
10 tariffs, you have to do interconnection standards.
11 You still have to look at how do you get real-time
12 data. All the rest of the things that we need to
13 have to make anything work is still a critical
14 part of this. So we still have to build some
15 things out.

16 And there's certainly a certain amount
17 of complexity of trying to get the pricing set
18 right in order to determine, you know, how to make
19 this work better.

20 So I think that's my last. So, thank
21 you very much.

22 CHAIRPERSON PFANNENSTIEL: Dave, before
23 you go, just a couple quick things. First,
24 virtually everything that you talked about had to
25 do with problems of more renewables. I mean

1 nothing to do with whether that's a feed-in tariff
2 that has caused more renewables versus all issues
3 having what, I think, you're seeing as too many
4 renewables without the appropriate infrastructure.

5 MR. HAWKINS: No, I wouldn't
6 characterize it that way. We certainly are here
7 to support the state's policy on integration of
8 renewables. We're doing a lot of work to make it
9 happen. There's a lot of things that we're
10 working on behind the scenes. So absolutely
11 committed to making this go.

12 What we're seeing is that if it's -- and
13 so what we have is the CREZ areas that we're
14 working on, transmission buildout to those areas.
15 So what we have is a plan that we're executing to
16 make all of these things go. So we do have a
17 whole host of things in motion to make it there.

18 CHAIRPERSON PFANNENSTIEL: And so the
19 question of whether or not we have feed-in tariffs
20 are essentially -- the question is relevant to the
21 question of how many renewables we have, I think
22 you're saying.

23 MR. HAWKINS: That's correct.

24 CHAIRPERSON PFANNENSTIEL: But then, as
25 you pointed out, that within the next few years we

1 expect or many people in this room expect a 20
2 percent renewables.

3 MR. HAWKINS: Yes.

4 CHAIRPERSON PFANNENSTIEL: And then
5 there's a strong policy endorsement both on this
6 Commission and from the Governor's Office, and
7 from the ARB on 33 percent RPS. Not even a 33
8 percent all renewables across the board, but 33
9 percent RPS.

10 MR. HAWKINS: Right.

11 CHAIRPERSON PFANNENSTIEL: By 2020. So
12 somehow where is this line where the ISO is
13 comfortable meeting the reliability criteria that
14 we have at 20 percent, but not at 33 percent? Or
15 do you need everything that you have articulated
16 on your slides for 20 percent? Or do you need to
17 wait till we get to 33 percent? Where is that
18 line?

19 MR. HAWKINS: Where it is today for us
20 is we're absolutely dedicated to making 20 percent
21 work. We are finishing all of our studies now on
22 the 20 percent, and all the things that finally
23 have to be done to make that achievable.

24 So that will be done by the end of this
25 year. We've started work on the 33 percent.

1 We're engaged with the CPUC on their studies. And
2 we're engaged with other studies with the
3 utilities on the 33 percent.

4 Where -- we don't have the answers yet
5 as to what 33 percent looks like and all the
6 things we need to do. Our expectation is that
7 that will become the goal that we have to meet.
8 And our goal is to support the state policy to
9 make it happen.

10 And what we're doing is to make sure
11 that we really understand the consequences of
12 things that we have to do. And make sure that
13 we've got the right action plans to achieve it.

14 CHAIRPERSON PFANNENSTIEL: Thank you.

15 COMMISSIONER BYRON: I would like to
16 also ask a question, actually maybe it's more a
17 comment, Mr. Hawkins. Similar line to the
18 Chairman's questioning.

19 I was taken, as well, by your
20 presentation. I'm really glad to hear you say the
21 ISO's supporting the policies because I think we
22 all know the direction we're headed.

23 In fact, when I had -- a couple weeks
24 ago I had dinner with Jim Detmers and I know this
25 gives him apoplexy when we start talking about --

1 is it 33 percent RPS?

2 CHAIRPERSON PFANNENSTIEL: Yes.

3 COMMISSIONER BYRON: I thought it was 33
4 and a third RPM.

5 (Laughter.)

6 COMMISSIONER BYRON: So, but the only
7 positive thing I got out of your presentation was,
8 you know, the dream about having PV panels
9 covering the cars in the parking lot.

10 I would really hope that the ISO would
11 take a different kind of approach. And so I'll
12 try this out on you. Because we really, we're
13 going to take this on in the 2009 IEPR. Is how do
14 we move towards a renewable future. How do we
15 address all the integration issues that you're
16 dealing with, but then there's obviously a lot
17 more, contractual procurement, et cetera.

18 I prefer to see the ISO take the
19 approach if the Europeans figured it out, so will
20 we. And obviously they have.

21 So everything that I read in your
22 presentation here kind of identifies all these
23 problems and issues, some of which may be real,
24 some may not. But I really think we should be
25 taking the approach, we're going to do the same,

1 we're going to figure it out, we're going to get
2 it done.

3 Because it is going to be tough. And
4 it's going to be a different -- we're going to
5 operate the grid differently, and it's going to be
6 a different world than we're currently operating
7 in right now.

8 MR. HAWKINS: Well, we agree with you.
9 I think what I was trying to say is there's clear
10 evidence that feed-in tariffs achieve larger
11 integration of investments in renewables. And
12 certainly that has been clear.

13 So, our expectation is that you probably
14 are going to create such a feed-in tariff in
15 California.

16 Now, the next step is let's make sure we
17 do all the other investments that also make it
18 work. And not keep this as a disconnected case.

19 COMMISSIONER BYRON: We're with you,
20 we're in agreement. So I'll say a similar thing
21 to you that I said to Ms. Sterkel. We're going to
22 keep writing these recommendations, and you're
23 going to keep seeing, and it's probably not going
24 to make your job any easier.

25 But seeing as you are the lead

1 renewables power engineer from the ISO I suspect
2 we're going to see you again here, and I hope we
3 do, when we're dealing with this and putting
4 together this policy recommendations.

5 MR. HAWKINS: Thank you. Well, I think
6 we will come up with the creative ideas as to how
7 to make it work.

8 COMMISSIONER BYRON: Thank you.

9 MR. LEAON: Okay, thank you, Dave. All
10 right, we're now to the panel discussion where
11 we're going to deal with really the crux of the
12 matter today, and that's the discussion of the
13 policy paths.

14 And we're going to hear from our
15 panelists on their perspectives on those policy
16 paths, what they can support, what they can live
17 with.

18 And after the panel discussion we will
19 have time for open stakeholder comments.

20 Karin Corfee with our KEMA team has
21 graciously volunteered to moderate the panel
22 discussion. So I'm going to yield my chair for
23 Karin here.

24 (Pause.)

25 MS. CORFEE: Hi, there. My name is

1 Karin Corfee, I'm with KEMA. And I'd like to
2 welcome all the panelists and thank you very much
3 for coming today.

4 We have three key questions that we'd
5 like to address today. And the questions are as
6 follows: Which of the six policy paths might you
7 be able to support and why. Which paths do you
8 oppose and why. And lastly, which paths might you
9 be able to live with and why.

10 So, we really want to get to the crux of
11 the issue, which is how do we move forward from
12 here. And we've taken some time to develop six
13 policy paths, as you've learned about today. And
14 we would like to specifically get your input on
15 those policy paths.

16 We're going to take five minutes for
17 each of the panelists and I'd like to limit that
18 to five minutes to the best extent possible. At
19 the end of the five minutes we'll move on to
20 another panelist. And hopefully we'll save the
21 questions for the after everybody's had an
22 opportunity to present for five minutes.

23 Is that agreeable to the Commissioners?

24 Okay.

25 And then we would also like to encourage

1 folks in the audience to save your questions to
2 the end. We will have an open question-and-answer
3 period. And we'd like to request that each of the
4 panelists stay up here to be available to respond
5 to questions from people in the audience, as well
6 as the Commissioners, if that's agreeable.

7 So, with that, I will open it up to the
8 first volunteer to speak. And, Dave Hawkins, I
9 see your hand, and so this is --

10 (Laughter.)

11 MS. CORFEE: Either that, and I will
12 introduce each person. So this is Dave from the
13 Cal-ISO. And I think we've already done the
14 introduction. So, thank you for volunteering to
15 go first.

16 MR. HAWKINS: All right, glad to kick it
17 off. All right, let me take them in order.

18 The number one option, the full market,
19 unlimited size and so forth. You know, it seems
20 to me that this will work. The issue for us going
21 to be trying to make sure that the transmission --

22 MS. CORFEE: That's all right, keep
23 going, keep going.

24 MR. HAWKINS: Number one, the full
25 market scenario certainly will work. It's the

1 biggest issue is going to be making sure that we
2 link up enough transmission, because I still think
3 the transmission barrier will be there. And so
4 trying to make that thing play out and get the
5 infrastructure built out fast enough is going to
6 be the issue.

7 Number two, the three-year pilot. It
8 seems to me it's awfully short. By the time you
9 actually get the facilities built and start to
10 move out, I'm not sure that you would get the
11 transmission pieces or distribution pieces built
12 out fast enough to be able to make that work. So
13 I'm a little concerned about that.

14 Number three, CREZ only. I like that
15 one. Certainly makes us get a chance to really
16 come out of the gates fast. And to be able to
17 build. You know, we know where we're going, we
18 know what the sites are. We can get the
19 facilities built out to those sites. And we can
20 also build the other things, too. So, number
21 three works for me.

22 Number four, solar only. Yes, I guess.
23 Solar, we could work -- the biggest thing is I
24 would like to make sure that we get the thermal
25 storage linked up. Or even with PV systems, do we

1 add enough battery storage along with those that
2 we actually get a smoothing in power quality and
3 so forth so that we've got the right incentives to
4 build, you know, the technologies to work.

5 Number five, biomass only. No interest
6 at all. It just seems like that's not enough. I
7 mean I like biomass, it's great from an operations
8 perspective. Like to see more of it. It's very
9 distributed. It provides lots of reasons for
10 handling waste materials. It's a great
11 technology. Like to see, you know, lots of all
12 the farm materials and everything else go into it.
13 So it's fine, it probably is not sufficient by
14 itself to meet our goals. But certainly anything
15 to encourage biomass is fine with us.

16 And number six, the under-20-megawatts,
17 sort of the 1.5 to 20 megawatt facilities, that,
18 to us, works just fine. And basically let me put
19 an analogy together. It's like playing in a jazz
20 orchestra. You're going to have lots of different
21 instruments, lots of different players. And the
22 question is how do you really make beautiful
23 music.

24 And so the question is making sure that
25 we've got the right, you know, information systems

1 that we put it together, we can make the things
2 play together, and bring the pieces together. So
3 we think number six is something that's achievable
4 and we think that it could make beautiful music
5 with that.

6 MS. CORFEE: Okay, thank you very much.
7 Next we'd like to have Craig Lewis speak. Craig,
8 if you wouldn't mind introducing yourself to the
9 group. And then we have some slides, correct?

10 MR. LEWIS: Correct. My name is Craig
11 Lewis. I am the Lead for Government Relations for
12 Green Volts. We are a solar technology company.
13 And we have the unique distinction of being the
14 first solar technology company to actually have a
15 project that has successfully navigated the RPS
16 RFO process.

17 And that is a 2 megawatt PPA with PG&E.
18 It's being constructed as we speak out in Byron,
19 California, which is not far outside of Tracy.
20 And it will be online before the end of the year.
21 So we're very excited about that. But we have the
22 unique distinction there in that we're the first
23 project through -- first solar project through.
24 And even Julie Blunden and the folks over at Sun
25 Power can't claim that distinction yet.

1 (Laughter.)

2 MR. LEWIS: The other thing I want to
3 just say out of the box here is that, you know,
4 Green Volts obviously has a customer relationship
5 with PG&E. We look forward to many more good
6 relationships with the utilities here in
7 California.

8 And everything that I'm going to talk
9 about today is really focused on bringing an
10 effective policy solution to the State of
11 California. And making sure that California has
12 the best chance of achieving its RPS objectives,
13 and really all of its environmental and energy
14 objectives.

15 With that said, I'm going to jump here
16 into my slides. I've just got a couple. The
17 urgent RPS challenges that we face as a state are,
18 first of all, hitting 20 percent of retail
19 electricity sales by 2010. So there's been a lot
20 of hints of 33 percent RPS by 2020, but the RPS
21 objective we have right now is 20 percent of
22 retail sales by 2010.

23 Contracts don't count. It's not 20
24 percent of contracted energy, it's 20 percent of
25 online energy. So I just want to make sure we

1 stay focused on the most urgent objective that we
2 have as a state.

3 And really, if we stay focused on that
4 and we figure out how to solve that challenge,
5 then it's going to guide us for the 33 percent by
6 2020 solution.

7 Transmission based on the IEPR workshop
8 that was here some five, six weeks ago,
9 Commissioner Byron basically concluded, and I
10 totally agree with his assessment, that the
11 transmission issues really are a seven- to eight-
12 year problem. Before the transmission comes
13 online to solve these problems, we're talking
14 seven to eight years. That's a long ways out and
15 something that's going to delay most of the
16 options that were offered in the policy paths.

17 Also there is a significant programmatic
18 gap in support for renewables in California. So
19 Molly did a great job in talking about the CSI
20 program. Obviously for 1 megawatt vendor behind
21 the meter the RPS program is geared as defined as
22 offsetting 500 megawatt gas turbine power plants
23 out in the middle of the transmission
24 interconnect.

25 But there is no viable support for

1 wholesale distributed generation, which is, by
2 default, distribution interconnected.

3 So really, the main point of this is
4 that we need to stay focused on 20 percent by
5 2010. And that is 20 percent of retail
6 electricity sales. We need to make very clear
7 that that is the definition that we need to
8 achieve.

9 So, wholesale distributed generation
10 represents a huge opportunity. And so what is
11 wholesale distributed generation. Well, it's
12 wholesale. You're selling electricity to a
13 utility. It's not behind the meter, it's on the
14 utility side of the meter.

15 It's 20 megawatts and under so that it
16 can be distribution interconnected. And at 20
17 megawatts you can stay within the distribution
18 grid.

19 WDG provides significant locational
20 benefits value. What does that mean. That means
21 that you're generating close to your load. David
22 talked about the load profiles. We like to talk
23 about load profiles because one of the important
24 elements of a load profile is that you are
25 generating close to your load. That increases the

1 value of the energy.

2 And, in fact, Green Volts has done an
3 extensive analysis. We've worked hand in hand
4 with E3 using the CPUC Commission cost
5 effectiveness model, that basically shows, on
6 average in California, distribution interconnected
7 energy is worth 35 percent more than transmission
8 interconnected energy. That is a big value boost
9 and we need to pay attention to it.

10 The opportunity here for WDG is
11 enormous. The latest renewable energy
12 transmission initiative, or what's commonly known
13 as RETI, report, which is the phase 1-B report,
14 identified essentially hundreds of gigawatts --
15 we're not talking megawatts here, we're talking
16 gigawatts -- of wholesale distributed generation
17 opportunity.

18 What they specifically called out is
19 27.5 gigawatts of PV opportunity that is highly
20 constrained. And the constraints are that it was
21 20 megawatt size PV projects, just PV is all they
22 looked at, that is co-located at distribution
23 substations, so it had to be right there at the
24 distribution substation. And not only that, it
25 was at a substation where there was at least 160

1 acres of land available that did not have an
2 environmental sensitivity screen that would knock
3 it out of contention.

4 Twenty-seven-and-a-half gigawatts with
5 those constraints means that we're talking at
6 least an order of magnitude bigger opportunity for
7 wholesale distributed generation if you take those
8 constraints off, which obviously you would. You
9 would have a feed-in tariff that is applicable to
10 California-wide. It doesn't have to be co-located
11 at a substation. Doesn't have to be right at 20
12 megawatts.

13 Next slide, please.

14 MS. CORFEE: Craig.

15 MR. LEWIS: Yes.

16 MS. CORFEE: That's five minutes.

17 MR. LEWIS: Okay, I'll --

18 MS. CORFEE: So can we get a summary
19 from you in terms of which policy paths you
20 support and why?

21 MR. LEWIS: Yeah. Actually, I think
22 just if you'd go to the next slide, please.

23 So, basically the solution is a feed-in
24 tariff for wholesale distributed generation. What
25 do we have to have for that to work. Well, we

1 have to have a rate that is fair to ratepayers and
2 to developers. Otherwise, it's not going to work,
3 it's not going to bring the generation online
4 unless it's fair to the developers.

5 And obviously it's not going to happen
6 with all the gatekeepers, with TURN and DRA and
7 everybody else that's looking after ratepayers.
8 It's not going to happen unless it's fair to
9 ratepayers, too.

10 So, there's really two paths to get us
11 there from a pricing standpoint. I really want to
12 cover this point because pricing, I think, is
13 something that is not well understood. And as a
14 developer, I can shed a lot of light here.

15 There's two ways to go. You can go
16 value based, which is MPR plus locational
17 benefits. That will get us to about an 18 cents
18 per kilowatt hour price.

19 Or we could go cost based. And as Molly
20 indicated, cost is essentially somewhere in the 25
21 cents per kilowatt hour for solar. So if we can
22 get somewhere in that 18 to 25 cents per kilowatt
23 hour, we will unleash the tremendous potential of
24 wholesale distributed generation.

25 I also want to note that the standard

1 offer must-take contract is a fundamental element
2 to all of the successful feed-in tariff programs
3 around the world. And it has to be part of the
4 program here in California.

5 The reason being, and I can speak very
6 authoritatively about this, there's \$1 million of
7 parasitic transaction costs that are associated
8 with proposing, negotiating and contracting RPS
9 deals. You cannot leverage that over small power
10 plants -- power projects.

11 So, when you're talking about 20
12 megawatts or under and you're sucking \$1 million
13 out of that deal, and that's between the developer
14 and the utility, if you add up all those costs
15 you're talking \$1 million got sucked out of that
16 deal. In our case that's 15 to 20 percent, maybe
17 more of the overall cost of that project. It's
18 huge.

19 And you know, one of the things that I
20 think came real clear in Julie's commentary is
21 that one of the things we do not want to do is we
22 do not want to mess around with the CSI program.
23 Obviously Julie's very sensitive about that. And
24 I think if you uncover her comments that was
25 really her main point, is that leave the CSI

1 program alone.

2 And we're looking to do that. We can
3 run in parallel by all you have to do is have a
4 dedicated meter that serves feed-in tariff
5 facilities. Very simple.

6 So in terms of the policy options that
7 make sense to Green Volts and to the wholesale
8 distributed generation it really is option six.
9 That is the only one that really satisfies
10 unleashing this market.

11 All of the other options, either due to
12 timing, delaying, you know, introduction of the
13 option until some future point in time that didn't
14 really make sense to us, or it was the scope.
15 Either the technology was limited, it was only
16 solar, it was only biomass, or it was only one
17 utility, it was pilots, volunteer.

18 I mean it just didn't make sense. A lot
19 of the options didn't make sense because of the
20 scope. So, because of timing and scope issues
21 none of the other options really made sense to us.
22 With some modifications, options one and four
23 could make sense to us. And I think I'll pass the
24 baton since I've gone over in time.

25 MS. CORFEE: Thank you very much. Who

1 would like to go next. I'm looking at Marci.

2 MS. BURGDORF: Okay. Good afternoon.
3 Thank you so much for the opportunity to be here.
4 I'm Marci Burgdorf from Southern California
5 Edison.

6 And if we could go to the next slide,
7 please. In terms of looking at all the policy
8 options in the past I wanted to talk just for a
9 moment about what Edison's doing in terms of
10 meeting objectives, or contracting efforts with
11 standard contracts.

12 We have an active and ongoing process.
13 This has been discussed by several presenters and
14 it was actually included in KEMA's draft plan.

15 And what we did is we looked at the
16 market and we realized that there was a need to
17 fill a gap. And that we wanted to capture smaller
18 generators that could interconnect at the
19 distribution level. And so we set up our biomass
20 standard contracts program, which is very similar
21 to the policy option five, which is listed in the
22 report.

23 There's many elements of that contract
24 program that are comparable to what's listed here.
25 We do offer 10-, 15- and 20-year contracts through

1 that program. It's been very successful so far.

2 We have 11 megawatts that we've executed
3 in terms of contracts. We have another 45
4 megawatts in process or in negotiations, so it
5 definitely has worked in bringing that market
6 forward, bringing the gap forward that we had
7 identified.

8 So, it is established price at the MPR,
9 and it's differentiated by size. So there's three
10 different contracts depending on the size.

11 Some of the differences from option five
12 is that we do have a cap limit. It is limited in
13 terms of megawatts. And so once we hit that
14 megawatt limit we would take a look at the program
15 and see how it was working for us.

16 In terms of looking at all of the
17 objectives listed under the report, I think they
18 all have valuable objectives. And they all have
19 different objectives.

20 And so in terms of looking at supporting
21 versus opposed, I think that I wanted to focus
22 more on the elements of the tariff and the design
23 and the structure of it. I think any one of them
24 could potentially be implemented.

25 In fact, policy option six is something

1 that we're actually seeking to do next year. We
2 filed this as part of our RPS procurement plan.
3 That it would extend the standard offer contract
4 to all renewable generators.

5 And so it again follows this same option
6 six policy path, but it does have limits in terms
7 of caps. And the pricing is cost-based. And we
8 are planning to move forward with that. It does
9 limit it up to 20 megawatts. It does provide a
10 floor of 1.5 megawatts.

11 We're also implementing the water and
12 CREZ tariff. And that's up to 1.5 megawatts.

13 So, I think the point in moving forward
14 is that any option would need to work together
15 with the other policy objectives. Understand in
16 the report they talked about a policy trajectory
17 which I think is very important. And that all
18 along we're looking at what are the barriers right
19 now to bringing the contracts that we have in the
20 interconnection queue, the contracts that we have
21 under negotiation. You know, what can we do to
22 help bring those online quicker and bring those
23 forward before we start going out further into the
24 markets to see what we can bring in.

25 The interconnection queue is congested

1 and we are working on that process. We are a
2 stakeholder with CA-ISO. And we're also working
3 on the RETI project. So we're making strides, I
4 think, and moving forward.

5 And, again, so what we're trying to
6 accomplish is, I think has to be the clear
7 objective when we're choosing the policy
8 objectives.

9 And if we could go to the next slide.
10 In the draft report KEMA listed core elements and
11 some noncore elements. And in addition to what
12 they've listed as the core elements here in terms
13 of a design, I think it's important for
14 consideration that if we're looking at these core
15 elements we're also looking at what kind of
16 performance assurances can be guarantee from these
17 generators to insure that we are moving forward,
18 that there's sustained operation and that there's
19 sufficient operation moving forward. That there's
20 not stranded investment or there's something built
21 and then left because the operator has moved on.
22 So there should be consequences. There should be
23 implications for project failure.

24 And then the other important aspect is
25 cost recovery. And I think that that's an

1 important part of the framework upfront in
2 insuring that anything we do for the benefit of
3 the state should be equally distributed in terms
4 of cost to everyone in the state.

5 Thank you.

6 MS. CORFEE: Thank you, Marci. Very
7 good points. I think we'd like to move on now to
8 bill Golove. Bill, can you introduce yourself?

9 MR. GOLOVE: I can. My name is Bill
10 Golove. I'm with Chevron Energy Solutions. For
11 those of you who are not familiar with us, we are
12 a division of Chevron USA that focuses exclusively
13 on clean energy projects.

14 Just by way of a little bit of
15 background, Chevron has the largest exposure under
16 AB-32, and is considering the role of renewable
17 energy and other clean energy projects and trying
18 to mitigate those potential liabilities. So
19 that's one of our interests in being here.

20 For those of you who also don't know,
21 Chevron is the largest owner/operator of
22 geothermal electricity in the world. We're one of
23 the largest solar developers in California. We
24 have a number of biomass projects in development
25 here. We're probably the largest developer of

1 fuel cells and microturbines in California. We
2 are a large developer of CHP.

3 And I personally lead wind development.
4 Right now we don't have any wind in development in
5 California. It's kind of a gleam in our eye.
6 Mostly because of the difficulties in getting
7 sites, that we have any hope of getting
8 transmission interconnection. If that could be
9 solved we would certainly enter in California.

10 So, all of that said, just to quickly go
11 through the six policy options, I think, I want to
12 be clear. I don't speak for Chevron. I was asked
13 to be here about a week ago, so these are really
14 my own personal opinions as an individual business
15 developer doing renewable projects in Chevron.

16 COMMISSIONER BYRON: It's too bad you
17 couldn't have spared us the whole introduction
18 about Chevron Energy Solutions, then.

19 (Laughter.)

20 MR. GOLOVE: You know I've got to put my
21 plug in when I can.

22 (Laughter.)

23 MR. GOLOVE: So I think pretty clearly
24 for us option number one where you open the whole
25 market would be preferred.

1 Looking at number two, the short
2 timeframe seems like it's going to be an unstable
3 policy and probably would not encourage us to do
4 anything.

5 Number three, I think, is discriminatory
6 against projects that are not in CREZ zones. And
7 again, we would probably not want to support that.

8 COMMISSIONER BYRON: I'm confused.
9 You're not speaking for Chevron Energy Solutions,
10 but I keep hearing "we" and "us". So you are
11 speaking for Chevron Energy Solutions?

12 I just don't understand this kind of
13 duplicity. So, help me out.

14 MR. GOLOVE: Well, I'm not legally
15 authorized to speak for Chevron, but I am a
16 representative of Chevron --

17 COMMISSIONER BYRON: Okay, nobody will
18 sue you.

19 MR. GOLOVE: -- and employed by them.

20 COMMISSIONER BYRON: Nobody will sue
21 you.

22 (Laughter.)

23 MR. GOLOVE: I just have to be -- I
24 mean, I don't know if you've ever worked for a
25 large corporation, you have to be very careful.

1 COMMISSIONER BYRON: No, I work for the
2 state.

3 (Laughter.)

4 MR. GOLOVE: So you can say anything and
5 get away with it.

6 (Laughter.)

7 MR. GOLOVE: Number four, I don't have a
8 strong -- we or I don't have a strong opinion of
9 that.

10 Number five seems too small to be
11 significant really to us, although it might
12 encourage us to do more in the way of biomass.
13 But I think, from a point of view of our larger
14 renewable interests it probably wouldn't do a lot.

15 And we could live with number six.

16 MR. KLINKNER: Hi, I'm Eric Klinkner,
17 Assistant General Manager for Pasadena Water and
18 Power. And I am here as a nominee, if you will,
19 from the California Municipal Utilities
20 Association. And I want to thank the Commission
21 and the staff for extending the invitation to us.

22 Also picking up the issue of feed-in
23 tariffs as of perhaps two weeks ago with my
24 introduction to it. And based on what I have been
25 able to gather, I don't believe the publicly owned

1 utility group, if you will, has had the time to
2 assess feed-in tariffs or really develop a
3 position.

4 What I'd like to do is make a couple
5 general comments about things that are concerns
6 that might work, if I may.

7 In general, you know, the public
8 utilities are working diligently to cost
9 effectively implement the loading order. You
10 know, we're ramping up energy efficiency and
11 demand response. We're procuring renewables
12 largely through, you know, RFP procurement type
13 processes. Ramping up our SB-1 compliance solar
14 programs and so forth.

15 The muni community, based on my
16 experience, has been successful with the RFP
17 process. I can speak for Pasadena. We've done
18 real well with even small resources down to about
19 4 megawatts.

20 But I would agree with comments already
21 made that there's clearly a gap in getting the
22 smallest resources and the local resources.
23 Pasadena is about to issue an RFP for renewable
24 resources which will be anywhere grid type. But
25 we're asking specifically for bids within the

1 city. The opportunities are fairly finite there.
2 it's an urban area, it's fairly built out. We
3 don't know what we'll get.

4 So, from my perspective, the feed-in
5 tariff is a potential opportunity to capture the
6 local distributed generation much along the lines
7 that Craig Lewis was saying. I think his
8 presentation had a lot of good points.

9 Pricing really is the critical driver
10 of, you know, whether or not it would be
11 supportable or not. And not fully understanding
12 the differences between a cost base and a value
13 base in terms of the actual implications when you
14 get down to numbers.

15 I don't believe the POU community would
16 support it at any cost basis. I mean if cost plus
17 meant a very very large incentive level, I don't
18 see the municipal community supporting that across
19 the board.

20 On a value basis if the number is high
21 enough to attract the generation that you need
22 hopefully you're not over-paying. So, again, it's
23 a nuance which will certainly have to be looked
24 at.

25 I think, you know, folks have already

1 raised the ratepayer issues here, and that's
2 always a high concern with the public utilities.
3 So I don't need to belabor that.

4 It did seem to be not really addressed
5 int he KEMA report, which I think may have raised
6 concerns amongst the people that have looked at it
7 so far. Is this a feed-in tariff at any price
8 type effort, or is it really going to have the
9 cost effectiveness built into it. It's a concern
10 simply due to its absence, I think.

11 There is kind of a question, I suppose,
12 policy-wise where if the feed-in tariff structure
13 ends up incentivizing renewable resource more than
14 it incentivizes energy efficiency, ar we deviating
15 from the loading order. Or do we need to further
16 reevaluate how we incentivize energy efficiency.

17 Again, the key terms of a feed-in tariff
18 are going to relate to size of the units and
19 pricing, which will probably be very situational.
20 Again, Pasadena, if there was a tariff design that
21 we decided to go after, you know, biomass from
22 dairy, it would do nothing for us. Wind,
23 something that really tried to encourage wind
24 wouldn't help in Pasadena.

25 And so we'd like to have the ability to

1 tweak it to the situation that best fits our
2 customer base.

3 There is a little concern about
4 potential interference with the competitive RFP
5 solicitation process. If the standard offer
6 tariff is so high that the competitive
7 solicitation process falls apart, then that sort
8 of suggests that, you know, resources we could
9 have gotten at a better price may migrate away
10 from us.

11 And also I want to go back and say that
12 Craig hit it on the nail where the municipal
13 community does value resources close to load. And
14 so in the value equation it certainly does make
15 sense to apply premium when they're close in, as
16 long as that premium has a basis in fact and has
17 been studied.

18 With all that said from my perspective,
19 something around the range of option six is
20 something that I would suggest we study. We will
21 be looking at it in the context of our integrated
22 resource plan at Pasadena.

23 The key question in that really would be
24 the value -- the pricing mechanism, whether it be
25 cost or value based. And just how big we can

1 handle on our system.

2 MS. CORFEE: Okay. Does this work? Is
3 this working?

4 COMMISSIONER BYRON: The small mikes are
5 really for the reporter. The large mikes are for
6 the room, the tall mikes --

7 MS. CORFEE: Okay. Thank you, Eric.
8 I'd like to move on to Valerie Winn from PG&E.
9 Valerie, can you introduce yourself, and then --

10 MS. WINN: Sure. I'm Valerie Winn with
11 PG&E. I am PG&E's Manager for renewable energy
12 policy and planning.

13 And a lot of parties have made some
14 really good observations here at the table today.
15 I'm happy to say that PG&E's actually contracted
16 with sufficient resources to meet 24 percent of
17 our projected load in 2010. Don't actually think
18 we'll be getting those deliveries until 2012
19 because of some of the issues we're encountering
20 in the transmission and the permitting process.

21 PG&E does have the 1.5 megawatt public
22 water and wastewater contract, as well as we
23 voluntarily offered to expand that to other
24 similarly situated renewable generators.

25 And we've actually received really good

1 public response to that. We get calls on a daily
2 basis. And we've had at least a dozen people who
3 have signed that contract already. And one is, I
4 believe it's Tunnel Hill Hydro is delivering
5 energy under that PPA. So that 1.5 megawatt
6 contract is being very successful.

7 PG&E is also going to be, as part of its
8 2009 RPS plan, we have proposed to offer really a
9 form contract. It's part of our protocol that we
10 just filed in mid September. That if a counter-
11 party is willing to accept the terms and
12 conditions that are offered there, and at the
13 price they bid, if once the market price referent
14 is adopted, the price that they've bid at, at or
15 below that level, then the contract could be
16 considered, per se, reasonable.

17 We would not have to go through the
18 extensive negotiations process or the CPUC
19 approval process. That could actually help give
20 generators some certainty much earlier, probably
21 taking at least a year off of the time needed to
22 get approvals to get started on the project.

23 So we're looking forward in working with
24 the Commission on getting that approved and being
25 able to issue that early next year.

1 COMMISSIONER BYRON: Excuse me, I'm
2 sorry to interrupt. How do you characterize that,
3 that's a standard offer, is that what --

4 MS. WINN: It's really, it's a form
5 contract with our required terms and conditions
6 from renewables proceedings, as well as with other
7 commercial terms that we feel that counter-parties
8 may find more acceptable than what's been included
9 in our form contracts previously.

10 And we have proposed that that pilot
11 program, and we have characterized it as a pilot,
12 be limited to 800 gigawatt hours, which is about 1
13 percent of our annual retail sales. And then we
14 could see how responsive the developer community
15 is to that. And perhaps consider raising the cap.
16 Or we could pursue the more formal Commission
17 authorization of any additional contracts above
18 that amount. So, we're looking forward to trying
19 it out and seeing how that might work.

20 In many ways that's rather similar to
21 option one that is proposed on the KEMA table,
22 because our proposed contract is not limited by
23 size. However, the pricing issue is quite
24 different, as opposed to being cost based, they
25 would need to be at the MPR or less. And we would

1 have a cap on the over-arching program offering.

2 One of my over-arching concern with all
3 six of the options that are presented here is it's
4 not -- none of these will resolve the transmission
5 or the permitting issues that we face.

6 And what we see as even -- if someone is
7 not in the transmission queue today, either the
8 serial queue or the transitional queue, it's
9 probably going to be 2017, 2019 before they are
10 able to get interconnected to the transmission
11 system.

12 And that's really an area where, I know
13 people are looking at reform. They are making a
14 lot of progress in that area. But I'm not certain
15 that someone who signs a contract today is going
16 to be willing to commit to a price that, you know,
17 won't be effective really until eight or nine
18 years from now.

19 I think generators would need more
20 certainty as to they're going to be interconnected
21 at a particular point so that they will know more
22 about when they're going to start getting the
23 revenues from the project.

24 Some of the other options that are
25 presented. Not certain that the CREZ process is

1 fully developed enough yet that we can really make
2 a statement that a CREZ will work. Option three
3 is a great thing or it's not.

4 Option five, PG&E hasn't offered a
5 biomass contract similar to Edison's because we
6 have significantly, I think, a greater amount of
7 biomass that's already in our portfolio. But we
8 continue to work with counter-parties to negotiate
9 and to reach an agreement that is good for both
10 parties.

11 And --

12 MS. CORFEE: Is that it, Valerie?

13 MS. WINN: Um-hum.

14 MS. CORFEE: Thank you very much. I'd
15 like to now move on to Laura, do you pronounce it
16 Wisland?

17 MS. WISLAND: Wisland.

18 MS. CORFEE: Wisland.

19 MS. WISLAND: Yes.

20 MS. CORFEE: From Union of Concerned
21 Scientists.

22 MS. WISLAND: Hello. I don't have a
23 presentation. I kind of wish I do right now,
24 since all I have is a bunch of soggy notes, but --

25 (Laughter.)

1 COMMISSIONER BYRON: Ms. Wisland, was
2 that your bottle of water?

3 MS. WISLAND: No. This was not my
4 bottle of water. If it was, I wouldn't have used
5 the pitcher, which dumped out on me.

6 COMMISSIONER BYRON: I've done that,
7 too, up here at the dais.

8 MS. WISLAND: Okay, I don't feel as bad.

9 So, thanks for the opportunity to speak
10 today. I'm going to echo something that several
11 stakeholders have said, which is that feed-in
12 tariffs may be especially effective for wholesale
13 DG because there are generally lower transmission
14 costs. And that this has been an area that's been
15 under-stimulated by the RPS procurement process.

16 And then we also feel that a feed-in
17 tariff could be useful for emerging technologies
18 that are making the switch from no deployment to
19 very large scale deployment. And that this could
20 potentially be an opportunity for them to start at
21 a smaller scale with something that's a little bit
22 less riskier first.

23 For that reason we feel that feed-in
24 tariffs for projects that are 20 megawatts and
25 less make the most sense this time. So we prefer

1 option six.

2 We think that the highest priority for a
3 feed-in tariff policy should be the health
4 developers, the team project financing, by
5 lowering the risk and setting the stage for larger
6 deployment to get us to 33 percent and beyond.

7 And I really stress that beyond point,
8 because if we're going to meet our larger
9 greenhouse gas reduction goals we really need to
10 be thinking about beyond.

11 And for that reason we stress the need
12 for policy stability, and worry that a pricing
13 mechanism based on the value that's indexed to
14 something that's dynamic could create more
15 instability.

16 Let's see what else. So, again, we
17 support option six. Where option one has a
18 trigger that we don't really think has any benefit
19 to developing a program that's supposedly going to
20 be good for renewables, and then waiting to see if
21 we fail for 20 percent.

22 Don't have too much of a problem with a
23 pilot program, but don't really see a benefit to
24 options two and four, if they only include one
25 utility and especially if we're looking at

1 projects that are 20 megawatts and below.

2 Don't really think that limiting feed-in
3 tariffs to the CREZ is very useful at this point.
4 And don't necessarily think there's a reason to
5 limit a feed-in tariff to one technology, which
6 would be for option four and five.

7 MS. CORFEE: Is that it, Laura?

8 MS. WISLAND: Yes.

9 MS. CORFEE: Thank you. Sorry you have
10 soggy notes.

11 MS. WISLAND: That's okay.

12 MS. CORFEE: I have to say, I was
13 thinking, oh, I'm so glad that didn't happen to
14 me.

15 (Laughter.)

16 CHAIRPERSON PFANNENSTIEL: We were all
17 thinking that.

18 MS. CORFEE: And I made a mental note
19 not to pour myself water when I'm up at the
20 podium.

21 MS. WISLAND: I don't think I'll ever do
22 that again.

23 MS. CORFEE: I did see how the top just
24 popped off, though.

25 Next we have Andy Katz from Breathe

1 California. And, Andy, thank you very much for
2 being here, and we look forward to hearing what
3 you have to say.

4 MR. KATZ: Thank you. And, good
5 afternoon, Commissioners. Andy Katz from Breathe
6 California. We're a lung health association, so
7 our primary lens that we look at the feed-in
8 tariff issue is through the public health lens,
9 concerned about criteria pollutants, as well as
10 global warming pollution. And the need to have
11 rapid development of renewable energy.

12 Watching California wait until after the
13 deadline for the full renewables to be deployed is
14 very disappointing. And looking towards the
15 future we're really see the importance of reducing
16 pollution as soon as possible. And that includes
17 carbon dioxide as well as criteria pollutants.

18 The feed-in tariff promises a lot of
19 opportunity to implement wholesale distributed
20 generation because it can have a major benefit in
21 terms of reducing the costs within the local grid
22 in terms of distribution costs. It also has the
23 opportunity to provide an immediate incentive for
24 development of renewable energy.

25 When we compare -- I want to comment on

1 some of the things that came up in the first part,
2 and then I'll comment on the policy paths.

3 Comparing the costs with Germany, I
4 think it's important to really look at, well, how
5 are we physically different than these European
6 countries. We are physically different in that
7 Germany does not get the same amount of sun.

8 And so when we're looking at some of the
9 consumer backlashes that may have happened in
10 Germany, that would not be nearly to the extent
11 that it would occur in California because solar is
12 just not as effective in Germany as it is in most
13 of California. So that's really important to
14 consider, that it's cloudy there. So we would not
15 have that same situation here.

16 Also, they're more compact. And
17 California is more spread out. And so that means
18 we need to be very careful about considering the
19 cost of interconnection. And right now it looks
20 like the recommendation is to move forward with
21 the developer being responsible for
22 interconnection. We have to be conscious of the
23 consequences for how does the developer perceive
24 the costs. And how does that translate back into
25 the price if the feed-in tariff price is being set

1 based on the cost of production.

2 So, while there's benefit, different
3 countries have done it different ways. Some
4 countries have said that the utility or the
5 statewide or countrywide aggregation of the feed-
6 in tariff customer generators will pay for the
7 integration, for the interconnection costs. And
8 others have gone the other way having, like
9 Ontario has the developer paying the
10 interconnection costs.

11 In Ontario it's been a big barrier. And
12 so it's important to really learn from Ontario's
13 program. Not necessarily to go a total 180 on
14 that, but to just learn how can we learn from
15 this, and identify how do we build in the
16 interconnection issue into the feed-in tariff,
17 either through the cost or through the overall
18 distribution plan in California. How do we learn
19 from that mistake that happened in Ontario through
20 a variety of different options. So, I think
21 that's something to consider in the future.

22 In terms of pricing, I think looking at
23 the cost of production is the important thing for
24 really integrating this. That's why I think
25 options one and six move to the top there.

1 Particularly I would lean towards option
2 six because of the distribution issues that were
3 raised by the ISO. Not to foreclose in the
4 future, as transmission improves, and as
5 California gains experience with the feed-in
6 tariff.

7 That looking at projects bigger wouldn't
8 be something to consider in the future, but
9 looking for today, it looks like option six really
10 does make the most sense. Because you have those
11 distributed generation benefits and those cost
12 savings associated with the local distribution.

13 I also think that it's important to not
14 have the feed-in tariff be triggered after a
15 failure to meet the RPS goals. We really want
16 these online as soon as possible. And not wait
17 until 2020 to get to 30 percent. We can really go
18 beyond by having these online earlier.

19 And once we get earlier then we can
20 shoot further with the RPS. So, I would be
21 critical of waiting for that kind of trigger.

22 And also, you know, I know that there
23 are concerns about the overall cost of the entire
24 FIT program. But, even so, having things so fixed
25 to the RPS goal, itself, it should be really seen

1 as something that can be moved upward if
2 everything's going okay.

3 So, if there is resistance to having an
4 uncapped system, to really keep an open mind and
5 say, well, 33 percent is really just the floor.
6 Because going beyond our AB-32 goals, we're going
7 to have to go beyond 33 percent.

8 I want to talk about some other
9 considerations that go beyond the six paths. Some
10 speakers talked about the California Solar
11 Initiative as working really well. And some
12 talked about it as not working.

13 And so I can't really comment on how
14 that's actually working on the ground. But I do
15 hear that people don't want to see CSI abrogated.
16 People want to see CSI continue in place, because
17 people have made decisions in reliance on it.

18 But what is important is that it not be
19 the ceiling for incentives for solar. So we are
20 hearing, at least to some extent, that it's not
21 fully working, or maybe we could be doing better.

22 So by looking at areas that are
23 currently served by the CSI, looking at something
24 that will supplement, but definitely not conflict.
25 Because I think you'll hear resistance from the

1 solar industry if you look at a program that would
2 actually conflict as opposed to run in parallel.

3 Looking at biomass considerations. I'll
4 say, just to disclose, I also happen to be on the
5 board of East Bay MUD. And we had actually looked
6 a some -- the pilot program that's currently being
7 implemented by the CPUC for wastewater and water
8 industries.

9 And our staff reported that this is not
10 viable. We're looking at a conduit hydro program,
11 and we're also looking at dramatically expanded
12 anaerobic digestion for food waste.

13 I'll also note that doing anaerobic
14 digestion for food waste is very important under
15 CARB scoping plan. In the appendices they
16 highlight that this is a very significant part of
17 diverting, or meeting our AB-32 goals, diverting
18 organics from the waste stream.

19 But there's no funding source
20 identified. So this could be a very important way
21 of not just meeting the 33 percent RPS goals, but
22 also other AB-32 goals, and diverting methane from
23 the atmosphere.

24 So I think it's important that biomass
25 continue as part of option six, or whatever option

1 you proceed in. And to consider also the
2 differentiation by fuel, as well as size and
3 technologies. So when you look at biomass you're
4 also -- the key differential is fuel.

5 Differentiation in solar and wind. Very
6 very fully explored in the other countries'
7 models. So I think there's a lot of good ideas
8 coming out of the German and Spanish programs.
9 And learning from their differentiation,
10 everything from if it's on the facade versus if
11 it's on the wall, in terms of solar PV. The
12 geography of where wind is sited. Offshore wind,
13 if that, you know, if that's really a
14 consideration in California.

15 So that these are fully differentiated.
16 And so I think that kind of differentiation. We
17 shouldn't be afraid of that complexity. It's
18 really something that's an overall benefit to
19 managing the costs of the program.

20 However, there is a risk of over-
21 differentiation. Portugal is very complex. And
22 we want people to be able to understand this
23 program, too.

24 As far as paying for it, there are some
25 options that I think need to be weighed. One is

1 sharing the cost statewide, as some speakers have
2 talked about, versus the way that the current CPUC
3 pilot is seen where utilities have their own
4 allotment.

5 I would recommend looking closer at
6 sharing because that way if one region of the
7 state proceeds and develops to a greater extent,
8 that you don't have an artificial limit on
9 development. So sharing costs statewide, I think,
10 would prevent that kind of artificial limit in any
11 particular area of the state.

12 Second, that the AB-32 process will
13 result likely in a large carbon credit sale. And
14 so if we're concerned about ratepayer burdens,
15 that proceeds from that carbon credit sale may be
16 a useful tool in mitigating that cost.

17 And finally, that that's what revisiting
18 prices and digression rates are for, is managing
19 the overall cost of the FIT program. The
20 renewable energy is going to start out a little
21 more expensive and then continue to become more
22 cost effective. And so that's largely what having
23 a periodic revisiting of prices is for. That's
24 what digression rates are for.

25 So it's important to set the price

1 right. Don't have a price that's too low. Right
2 now the MPR is not working for many of these
3 technologies, so it's important to get it right in
4 the sense of not to have the price too low that it
5 doesn't even work.

6 And if you look at a feed-in tariff
7 program, and many of the countries where it's not
8 working it's usually because the price is too low.

9 And that would be my recommendation.
10 Thank you.

11 MS. CORFEE: Okay, thank you very much,
12 Andy.

13 Just to summarize what I'm hearing from
14 the panelists, and I think it's somewhat
15 unanimous, that everybody, with the exception of
16 Valerie, I'm not sure whether or not you supported
17 option number six, but everybody else expressed
18 support for it.

19 COMMISSIONER BYRON: I heard Ms. Winn
20 say that what they're doing is closest to option
21 one. So I'm taking that as PG&E endorses option
22 one, correct?

23 MS. WINN: Well, not the cost basis --

24 COMMISSIONER BYRON: Are you not
25 speaking for your company --

1 (Laughter.)

2 MS. WINN: No, no, that was the
3 gentleman from Chevron.

4 (Laughter.)

5 MS. WINN: No. The elements that would
6 distinguish PG&E's pilot proposal from option one
7 would be how the price is determined, as well as
8 the cap. And so we've proposed an 800 gigawatt
9 hour cap under the program, so it would not be
10 unlimited. And we'd also propose that the price
11 be based on what the counter-party bid into our
12 competitive solicitation. And if it was at or
13 below the applicable MPR for that solicitation, it
14 would be, per se, reasonable.

15 CHAIRPERSON PFANNENSTIEL: So it will
16 depend on gas prices?

17 MS. WINN: Well, MPR is gas prices new
18 CCGT construction, as well as the greenhouse gas
19 adder.

20 MS. CORFEE: Okay, well, that clarifies
21 it. But I actually wanted to know about option
22 six, as well, which is very similar to option one.
23 The difference is that option six is 20 megawatts
24 and below, and option one goes above 20 megawatts.

25 MS. WINN: Well, with respect to, you

1 know, the differences between a voluntary program
2 where we have the right, but not the obligation,
3 to have to take any contract.

4 Our big challenge with option six, and
5 even with option one, is if it gives someone a put
6 right to sell us power at a cost that is
7 significantly higher than we would have to pay
8 otherwise, that's not an option we are supportive
9 of.

10 Also, I think 20 megawatts for a feed-in
11 tariff is probably a bit large. We have signed
12 many contracts throughout competitive solicitation
13 that are less than 20 megawatts and at less than
14 the applicable MPR.

15 So, if everyone is -- you know, you have
16 a feed-in tariff that's at or even greater than
17 the MPR, then we're going capturing those benefits
18 for our customers, and working to manage the cost.

19 MS. CORFEE: Thank you for clarifying.

20 MS. WINN: So, something -- you know,
21 maybe it's a little larger than 1.5, but 20 is, I
22 think, too large.

23 MS. CORFEE: Okay.

24 COMMISSIONER BYRON: I'd point out
25 option one is no limit. So, I mean really, except

1 for about four different changes, you're really
2 not --

3 (Laughter.)

4 MS. WINN: Trying to be supportive. In
5 a way that doesn't create undue risk for our
6 customers. Part of our challenge was --

7 CHAIRPERSON PFANNENSTIEL: But I'm
8 sorry, I guess I'm hearing that but you don't want
9 to be required to buy. In other words, you don't
10 want a feed-in tariff. And you don't -- you only
11 want it small enough, and so it's not mandated.
12 And if it's really small then it perhaps is not
13 going to contribute to the RPS because it would be
14 distributed generation that may or may not
15 contribute to the RPS.

16 So you're not really looking for a feed-
17 in tariff, and you're not really looking for RPS.

18 MS. WINN: Well, no, that's -- we
19 proposed for our pilot program, an 800 gigawatt
20 hour cap. And that's in the first year, no
21 gigawatt hour. And that's equal to 1 percent of
22 our retail sales per year.

23 So if we find that it's a successful
24 program and we're able to really streamline things
25 for ourselves and for counter-parties, that would

1 be a really successful outcome. And I would
2 expect we would choose in the next solicitation to
3 offer that up again.

4 CHAIRPERSON PFANNENSTIEL: For very
5 small customers. For very small developers.

6 MS. WINN: Oh, no, actually there
7 wouldn't be -- we've not proposed that in the
8 competitive solicitations that it would be 1.5
9 megawatts or less. It would be open to anyone who
10 was bidding into the solicitation who's willing to
11 accept --

12 CHAIRPERSON PFANNENSTIEL: Okay, thank
13 you, --

14 MS. WINN: -- the form contract that
15 would be --

16 CHAIRPERSON PFANNENSTIEL: -- then, for
17 the clarification.

18 MS. WINN: -- approved by the
19 Commission. So, it actually offered greater
20 flexibility, you know, to us as the contracting
21 utility, to not get over-subscribed very quickly
22 and at a high price.

23 COMMISSIONER BYRON: Ms. Corfee, you've
24 been a very good moderator. These are key issues.
25 I hope you don't mind --

1 MS. CORFEE: No, it's --

2 COMMISSIONER BYRON: -- (inaudible) --

3 MS. CORFEE: Absolutely.

4 COMMISSIONER BYRON: Ms. Winn, you said
5 something earlier, these 20 by 1.5 megawatt
6 contracts. You gave an example of one at Tunnel
7 Hill Hydro. Are these procured under RFO?

8 MS. WINN: No. The Tunnel Hill Hydro
9 contract is --

10 COMMISSIONER BYRON: No, the 20 all
11 together. I don't want to --

12 MS. WINN: Oh, the under 20 megawatt
13 contracts that we have, I think there may be about
14 ten of them out of the nearly 40 we've --

15 COMMISSIONER BYRON: I thought you said
16 there were about 20 1.5 megawatt contracts. Okay,
17 so, please correct me.

18 MS. WINN: About a dozen, I believe, at
19 this point.

20 COMMISSIONER BYRON: Okay, about a dozen
21 1.5 megawatt contracts. Are those procured
22 through an RFO?

23 MS. WINN: No. That is under the 1.5
24 megawatt standard contract that was implemented
25 pursuant to AB-1969.

1 COMMISSIONER BYRON: And these other,
2 the 100 gigawatt hour pilot program you were
3 discussing, these are standard offer type
4 contracts. How are those procured, under RFO?

5 MS. WINN: That is part of our proposed
6 2009 RPS plan. The way that process works is we
7 submit our 2009 or whatever the next year is, our
8 proposed RPS plan. And solicitation protocol,
9 which would include form contracts, proposed
10 solicitation schedule.

11 We submit all of those to the CPUC
12 usually in the fall. And it would get adopted in
13 February. And we would issue our solicitation in
14 March.

15 COMMISSIONER BYRON: Right.

16 MS. WINN: So that gives an opportunity
17 for counter-parties to provide input to the
18 process, suggest different terms and conditions --

19 COMMISSIONER BYRON: Right, --

20 MS. WINN: -- be modified --

21 COMMISSIONER BYRON: -- we're familiar
22 with the process. And I just want to be clear.
23 The PUC will vet that. I'm sure they will be very
24 good programs.

25 But these are not anything like the

1 feed-in tariffs. These are contracts where PG&E
2 is entering into through your procurement process.
3 Very similar to the way you've been conducting
4 business for a number of years now.

5 MS. WINN: Correct. And I guess what I
6 struggle with is when I look at the feed-in tariff
7 for 1.5 megawatts, there is a covering tariff.
8 But the actual implementation of that tariff is
9 through a power purchase agreement. What is
10 attached to that governing tariff is a PPA that's
11 legally binding on both PG&E and the counter-
12 party.

13 So, to the extent that the tariff would
14 be subsequently modified, those modifications
15 would in no way change the existing obligations
16 under that contract. Under one that had already
17 been signed. They would be effective only
18 proactively.

19 So it is a contractual obligation
20 between PG&E and a counter-party. Whether it's
21 characterized as a feed-in tariff or PPA, it --

22 CHAIRPERSON PFANNENSTIEL: But there is,
23 the difference with --

24 MS. WINN: -- is a contractual
25 obligation.

1 CHAIRPERSON PFANNENSTIEL: -- the feed-
2 in tariff -- the difference with the feed-in
3 tariff is that it is a must-take obligation.

4 MS. WINN: It is a must-take
5 obligation --

6 CHAIRPERSON PFANNENSTIEL: And that's an
7 enormous difference.

8 MS. WINN: -- that imposes, you know,
9 few performance requirements, no bid security
10 deposit, requirements on the counter-party and --

11 CHAIRPERSON PFANNENSTIEL: That depends
12 on how it's set up.

13 MS. WINN: That's correct.

14 CHAIRPERSON PFANNENSTIEL: Okay. That's
15 not necessarily the case.

16 MS. WINN: And what we've found in our
17 competitive solicitations is, you know, the price
18 is very important to the counter-party. But the
19 nonprice terms and conditions are just as
20 important to most of the people we've had
21 negotiations with.

22 CHAIRPERSON PFANNENSTIEL: Let me just
23 observe, and I think that there are some other
24 specific questions, but overall, I'm sort of
25 struck by the fact that the discussion is much

1 more around the value of a feed-in tariff for
2 distributed generation. And the higher value of
3 onsite generation. And the need, perhaps, for a
4 feed-in tariff, or the greater applicability for a
5 feed-in tariff.

6 Which is striking to me largely because
7 we came into the question of a feed-in tariff
8 really from the other perspective, which was the
9 RPS. Which is larger generation and generation
10 specifically to sell to the utility to meet an RPS
11 requirement. And the distributed generation at
12 the moment doesn't qualify in most cases for that.

13 So that really has sort of struck me
14 that the panel, at least, seems to be observing
15 that a feed-in tariff makes more sense for
16 distributed gen than for central station, if you
17 will, renewables.

18 Is that -- am I misreading this?

19 MR. GOLOVE: Can I just comment on that?
20 I think that part of the reason for that is that,
21 at least from my point of view, the obstacle to
22 successful completion or development of a larger
23 project isn't the contracting. It's other issues.

24 So if you change the tariff yo still
25 have the permitting, you still have getting the

1 land, you still have getting the transmission
2 interconnection that you have to deal with.

3 And so --

4 CHAIRPERSON PFANNENSTIEL: I understand,
5 but as --

6 MR. GOLOVE: -- there's a certainty that
7 you add in terms of the potential financial return
8 by having a specific tariff. But it doesn't
9 necessarily really resolve the more basic issues.

10 CHAIRPERSON PFANNENSTIEL: But on the
11 list of reasons that the RPS was not reaching 20
12 percent by 2010, one of the many issues about
13 third after transmission and siting was
14 contractual problems in getting PPAs with the
15 utilities.

16 So, part of the reason we're all here is
17 to address that. And to say, is this a way that
18 that one of the many barriers could be overcome.
19 And instead, I think that this -- and I think very
20 positively this discussion has sort of morphed
21 into a completely different discussion, which is
22 more about, well, gee, here's another use for a
23 feed-in tariff that is probably more valuable.

24 But I don't want to lose that first
25 question. Would a feed-in tariff be helpful. It

1 won't solve all the RPS problems, I stipulate to
2 that. But would it be helpful in that regard.

3 And I really haven't heard conclusively
4 that it would.

5 MR. GOLOVE: Well, I would say that it
6 would definitely be helpful in that it would give
7 you a kind of financial certainty which you don't
8 have right now.

9 We go into contract negotiations with a
10 utility without knowing kind of where we're going
11 to end up. So there's a lot riding on it at that
12 point.

13 If we knew that we were shooting for X
14 number of cents per kilowatt hour, we would be
15 able to screen our projects much earlier in the
16 process.

17 So it would definitely help for
18 development of the larger projects.

19 CHAIRPERSON PFANNENSTIEL: Thank you.
20 Ms. Winn, let me go back and ask you a followup
21 question to something that you had said.

22 You commented that while PG&E wasn't
23 going to make your RPS target by 2010, that you,
24 in fact, had contracted for, I think you said 24
25 percent by 2010.

1 Do you have a sense of, if I might ask,
2 what percent will you have actually under
3 construction by 2010?

4 I guess our issue here has been there's
5 been such a very high percent of contract failure
6 on the renewable projects. So we've really had no
7 confidence whatsoever that contractual amounts
8 were anywhere near the same as delivered energy.
9 And perhaps if you actually have something under
10 construction, that's a little closer.

11 MS. WINN: Certainly we have several
12 projects that are under construction. Some that
13 are in the permitting process; some that may still
14 be seeking site control. So I think all of these
15 developers are in different areas.

16 As we've noted when we've been here at
17 the CEC previously, some of our key concerns are
18 ITCs still haven't been extended yet. And that is
19 a critical concern for some of these --

20 CHAIRPERSON PFANNENSTIEL: Well, I
21 stipulated to the fact there's --

22 MS. WINN: -- these developers.

23 CHAIRPERSON PFANNENSTIEL: -- a whole
24 list of other barriers.

25 MS. WINN: Yeah, there are a whole list

1 of others.

2 CHAIRPERSON PFANNENSTIEL: I'm not
3 asking you to work your way through all the
4 barriers. The contractual ones is the one that I
5 was actually raising. So, thank you.

6 MS. WINN: Right. And the transmission
7 delays, as well, may -- people are seeking their
8 permits, but can also delay actual construction.

9 MR. LEWIS: Can I relate something here
10 with respect to the 20 megawatt size and the
11 standard offer must-take contract.

12 I had the pleasure three weeks ago of
13 spending a full day with Jim Detmers, who, for the
14 folks in the room that are not familiar with Jim,
15 he is the VP of Operations at Cal-ISO, and
16 ultimately the guy responsible for keeping the
17 lights on in California.

18 And basically, a week before meeting
19 with Jim, I had had a conversation with David
20 Hawkins here at a CPUC proceeding. And talked
21 about feed-in tariffs and where was that cutoff
22 where you could do a must-take contract without
23 having any issues on the grid, on the distribution
24 grid.

25 And David said, well, I'm certain that

1 below 10 megawatts, not a problem. And so in the
2 discussions with Jim Detmers we talked about that
3 10-megawatt and 20-megawatt, you know, kind of in
4 between there.

5 Jim basically said, 20 megawatts, no
6 problem, anywhere in California. The problem
7 you're going to get, there's no technical problem.
8 The problem you're going to get is you're going to
9 get resistance from a utility business model that
10 currently has control of that. They control what
11 they take and what they don't.

12 So, you know, obviously anybody on the
13 utility side of this discussion is going to have
14 some resistance here. It's understandable, right.
15 That's part of their business model, that's part
16 of where they get the leverage in the
17 negotiations.

18 But, talking from a technical
19 standpoint, there is no issue there. And that's
20 basically reaffirmed by Jim Detmers at Cal-ISO.

21 So I really encourage that he get brought
22 into this conversation.

23 COMMISSIONER BYRON: That's excellent,
24 thanks. Good addition. And that also means that
25 we can ignore the bullet in Mr. Hawkins'

1 presentation that a system integration study for
2 anything over a megawatt isn't necessary, then.

3 I'm being facetious. It's just that
4 everybody's covering themselves here and that's
5 what's making this a little bit difficult. I
6 think we should turn it back over to Ms. Corfee
7 and see if she can close up our panel.

8 MR. TUTT: Well, before you do, I think
9 Mr. Hawkins cites that anything over a megawatt
10 connected to the transmission system. I don't
11 know that he has the same concern about something
12 connected to the distribution system.

13 MR. HAWKINS: Anything really less than
14 10 megawatts requires almost no study at all.
15 It's a pro forma thing we go through with the
16 small generator interconnection process.

17 MS. CORFEE: All right. So, are there
18 any other questions from up on the --

19 CHAIRPERSON PFANNENSTIEL: Yeah, let me
20 just ask one of Ms. Burgdorf. I think we heard
21 very great concern from PG&E about essentially any
22 of these options because they would be a must-take
23 requirement.

24 Yet, as I remember, you said that Edison
25 could actually work across any of them if they

1 were properly structured. Does properly
2 structured mean as long as they don't have a must-
3 take option, must-take requirement?

4 MS. BURGDORF: Well, I'd say we're
5 certainly more in favor of moving forward under an
6 option seven, where we are maintaining a status
7 quo and we are allowed to move forward on a
8 voluntary basis. I think that's also another
9 option --

10 COMMISSIONER BYRON: I didn't see option
11 seven on this.

12 (Laughter.)

13 MS. BURGDORF: Well, it wasn't listed on
14 the chart, but it was included in the report. I
15 think we would be in favor of that, as well,
16 because I think what, you know, trying to
17 demonstrate, is that we are taking action moving
18 forward, trying to identify the gap. We are
19 developing standard contracts. We are working
20 with small generators. We are trying to do
21 everything we can to help bring these, you know,
22 this level of projects and contracts into the
23 system.

24 So, I think my point is in terms of a
25 must-take, we certainly don't want to revisit a

1 PURPA obligation where we ran into over-
2 subscription and, you know, the other lists of
3 problems.

4 And so I think that there is a way that
5 we can -- it's possible if there is a way for us
6 to balance that. What we're looking at, what
7 works best for our utility. I'm not sure that
8 that makes the most sense for another utility.

9 You know, we're trying to build out our
10 Tehachapi transmission buildout. So, for us there
11 is a genuine interest in having resources spring
12 up in that area. And if there is, you know, if
13 there's something we could do to move that
14 forward, I think we would consider that moving
15 forward, as well.

16 I'm not sure that that makes sense for,
17 you know, another IOU or LSE.

18 COMMISSIONER BYRON: If I could just --
19 my other questions were for Ms. Burgdorf, as well,
20 but I think instead I'll just summarize my take
21 from this.

22 You ladies are representing your
23 companies well here, but I don't think it's lost
24 on us or the others that are here, the real
25 impediment to the notion of a feed-in tariff is

1 from the investor-owned utilities at this point.

2 And, you know, standard offer contracts
3 moving forward with biomass, these are all good
4 things. But we're still only talking about 11
5 megawatts of biomass at this point.

6 We're looking for a big infusion of
7 renewables, and we're looking for some movement on
8 the part of the utilities for a solution. And a
9 must-take is going to be among the characteristics
10 of a feed-in tariff.

11 So, I'd really like to see the
12 utilities, instead of trying to put lipstick on a
13 pig here, really try and take the approach that
14 we've recommended to the ISO. You all say we're
15 moving to higher renewables, let's not obfuscate.
16 Let's say we're going to get there.

17 And that's what we need. So I really
18 hope you'll participate in our IEPR process. And
19 I'll try and refrain from making comments like
20 lipstick on a pig.

21 (Laughter.)

22 MS. WINN: Actually, thank you for the
23 feedback. And we're certainly hoping that our
24 program this year will be successful.

25 But one of our concerns with the feed-in

1 tariff and the discussion focusing on the IOUs is
2 that it would be applicable only to the investor-
3 owned utilities.

4 And as we talk about moving to 33
5 percent, we've certainly emphasized that there
6 needs to be a level playing field in the state
7 where --

8 CHAIRPERSON PFANNENSTIEL: I'm sorry,
9 where did you get that it would only be applicable
10 to the investor-owned utilities?

11 MS. WINN: That certainly, when you look
12 at some of the pilot programs that have been
13 proposed for IOUs, or just from my sense --

14 CHAIRPERSON PFANNENSTIEL: But certainly
15 the --

16 MS. WINN: -- the general --

17 CHAIRPERSON PFANNENSTIEL: --
18 legislation, for example, or if it was something
19 that the Energy Commission recommended to the
20 Legislature and the Legislature then adopted, I
21 don't understand why you would think that.

22 So, PG&E would be okay with a feed-in
23 tariff with a must-take obligation as long as it
24 was applied equally to he publicly owned
25 utilities? We can quote you on that?

1 COMMISSIONER BYRON: I don't think so.

2 (Laughter.)

3 MS. WINN: Well, I guess when I hear
4 must-take and I don't hear a cap, can't say that I
5 think having it applicable to everyone would
6 certainly be a positive step. Would we want that
7 to be the only tool we have to contract with
8 renewables, I don't know.

9 COMMISSIONER BYRON: This is part of the
10 issue that I brought up earlier in the day, at
11 least for me, how everything is framed in the
12 context of what serves the investor-owned
13 utilities needs.

14 I'd just like to make a last comment, if
15 I could, to Mr. Klinkner. I hope this is
16 encouraging to you. You do not have to follow the
17 lead of the investor-owned utilities --

18 (Laughter.)

19 COMMISSIONER BYRON: -- nor the PUC.
20 You could actually get it right before, or you
21 could follow and get it right after, but we're
22 also counting on the publicly owned utilities to
23 look at this in a totally different light.

24 And I notice some of your comments
25 seemed to be framed in the same context of

1 regulation of the IOUs. You're not obviously
2 under that same rubric.

3 But the state will, of course, expect,
4 as Ms. Winn pointed out, we will expect to see the
5 publicly owned utilities step up here, as well, on
6 the renewables.

7 So, I hope you get it right.

8 MR. KLINKNER: We'll certainly do our
9 best to get it right. (inaudible) it's something
10 we are considering is in the context of our whole
11 resource portfolio, and in the context of the fact
12 that particularly in the distributed generation
13 aspect, we have infrastructure problems which
14 perhaps not be resolved, but mitigated somewhat by
15 having more in-town generation.

16 You know, I think that the public
17 utilities, in general, don't understand a lot
18 about this and certainly would be as resistant as
19 anyone to the perception of having it forced down
20 their throats with terms that they don't like.

21 But that the community needs to really
22 evaluate it and understand all the aspects of it.

23 CHAIRPERSON PFANNENSTIEL: Let me just
24 say that the State of California has determined
25 that 20 percent, at this point, of our electric

1 sales from the state should be renewables by 2010.
2 And is considering 33 percent. So it is, in fact,
3 a public mandate to go to the 20 percent, and
4 perhaps higher.

5 So I think that the policymakers have
6 spoken in California. And with AB-32 there's a
7 lot of reason to believe, in fact, that we have
8 committed ourselves on a path that is beyond that.

9 So I think that what we're all here
10 doing is looking for the how to do that. And the
11 not why can't we do it.

12 MR. KATZ: In addition, the draft
13 scoping plan specifically did include municipal
14 utilities, public utilities, in addition to
15 investor-owned utilities in the assessment of the
16 33 percent RPS.

17 Although the scoping plan didn't
18 directly discuss feed-in tariffs, there was a
19 discussion of this. And there are some comments
20 on file with the ARB, as well.

21 CHAIRPERSON PFANNENSTIEL: Ms. Corfee,
22 anything left for the panel?

23 MS. CORFEE: Yeah, what I'd like to do
24 is just allow the panel members one final
25 opportunity to comment after hearing the feedback.

1 And then open it up to stakeholders in the
2 audience, anybody that has comments, to have an
3 opportunity to come up to the podium.

4 It is 4:00. We were scheduled to
5 adjourn at 4:00. And, you know, with your
6 patience I think it's important that we do allow
7 folks --

8 CHAIRPERSON PFANNENSTIEL: Certainly you
9 have our patience for the time being. But I would
10 ask all parties, at this point forward, to really
11 be respectful of the time and try to keep any
12 further comments succinct.

13 MS. CORFEE: Okay. So, any final
14 comments from members of the panel? No?

15 MR. LEWIS: I have one quick thing
16 that's been burning on me since we talked about
17 the German feed-in tariff. And that is that
18 somebody had quoted a \$1 billion cost. But the
19 way the Germans evaluate their actual total, all-
20 in cost, is they also consider the benefit by
21 reducing demand on natural gas and other fossil
22 fuels, how that reduces the price of those
23 feedstocks and energy generated from those
24 feedstocks.

25 And so when Wilson Rickerson talked

1 about a .1 percent, that is a very sophisticated
2 analysis that incorporates the benefits of
3 reducing demand on those other fuels. And the
4 benefits that everybody else that's buying at the
5 95 percent level, whereas they would have been
6 buying at the 100 percent level benefits because
7 that price gets brought down.

8 So, it is a really important feature
9 that got missed over today. And just want to make
10 sure that that is in everybody's mind, as well.
11 There's a huge benefit to bringing the renewables
12 on in a big way.

13 CHAIRPERSON PFANNENSTIEL: Thank you.

14 MS. BURGDORF: I just wanted to comment,
15 as well. You know, Edison is committed to meeting
16 the 20 percent goal. You know, we're committed to
17 going beyond the 20 percent goal. We're not
18 looking at it from a perspective where we procure
19 up to 20 percent and then we stop. We have
20 ongoing annual solicitations. And that continues
21 to be our preferred method of contracting, as it
22 is the state's stated policy preferred method, is
23 the competitive solicitation process.

24 COMMISSIONER BYRON: Whose stated
25 policy?

1 MS. BURGDORF: The stated policy of
2 California, the preferred method to bring RPS
3 projects is a competitive solicitation process.

4 COMMISSIONER BYRON: Okay.

5 MS. BURGDORF: So we are very active in
6 making that very successful and doing whatever we
7 can to bring more renewables online and fill in
8 the gaps.

9 MS. CORFEE: Okay, with that we're going
10 to open it up to public comment.

11 MR. LEAON: Thank you, Karin. We have a
12 couple of blue cards. David Townley, Vice
13 President of U.S. Sales and Marketing, Infinia
14 Corporation.

15 MR. TOWNLEY: Thank you, Commissioners,
16 for the opportunity to speak to you today. My
17 name is David Townley; I'm with Infinia
18 Corporation. Infinia is a Kennewick, Washington-
19 based manufacturer of a 3 kilowatt ac electric
20 concentrator dish engine solar electric system.

21 We currently employ about 120 people in
22 the Washington area. We're expanding our U.S.
23 sales and service operation here in southern
24 California.

25 Infinia will be shipping its commercial

1 Infinia solar system beginning in January.

2 Currently has contracts for 77 megawatts delivered
3 next year in projects of 1 megawatt and larger.

4 Infinia believes implementing option six
5 could work, depending on the final solar feed-in
6 tariff rates and other details, of course. But it
7 could work to bring Infinia's technology into the
8 renewable energy market.

9 Expanding option six to larger projects
10 could be done anytime by this Commission, the PUC,
11 whenever you deem it appropriate. And we would
12 welcome that expansion.

13 Infinia believes that over the next five
14 years with a 30 percent ITC we should be able to
15 get down to costs that would intersect an MPR-type
16 structure. But getting from here to there is the
17 issue. And annual sales growth is what helps get
18 us there.

19 Immediate implementation of option six
20 would help bring Infinia and other emerging solar
21 and renewable technologies into the market. And
22 its risk for overpayment, we believe, is
23 attractive. It's risk for overpayment, excuse me,
24 can be managed. It's not so large that it can't
25 be managed. It's a contained system.

1 Again, larger megawatt projects can
2 continue to be RFP-based, but could be offered a
3 feed-in tariff option, option one, when more
4 experience with option six guides the
5 implementation of those larger systems.

6 Thank you for the opportunity to
7 comment. Certainly answer any questions you might
8 have.

9 COMMISSIONER BYRON: Thank you for
10 coming.

11 MR. TOWNLEY: Thank you.

12 MR. LEAON: Okay, our next speaking
13 request is from Tom Faust, Redwood Renewables.

14 MR. FAUST: Good afternoon,
15 Commissioners and Staff. My question is directed
16 to Marci, Southern California Edison.

17 It's my understanding that you have a
18 feed-in tariff on file with the state, to bring on
19 around 750 megawatts of power. At the same time
20 you are trying to, or you just said you had
21 contracted for 20 megawatts in one unit, one 45
22 megawatts at a market price referent. And I
23 assume that's anywhere between 10 and 15 cents.

24 At the same time you have on file a
25 feed-in tariff that you're requesting 47 cents.

1 And I didn't -- I've done the math, as I'm sure
2 most people have. And if you put in the projected
3 ITC that would give a return on investment of
4 something like around in three years for a 47 cent
5 tariff and for 750 megawatts.

6 Can you please explain why you think
7 you're entitled to 47 cents whereas other people
8 are only entitled to around 9 cents and 10 cents a
9 market price referent? It seems to be a huge
10 discrepancy that doesn't seem justified.

11 You know, what's good for the goose is
12 good for the gander, you know. You know, if you
13 have people in your territory that have rooftop
14 installations, it seems to me that they should be
15 entitled to the same rate of 47 cents. If you
16 feel that you're entitled to 47 cents a kilowatt
17 hour, under a time-use basis, that your customers
18 should also be entitled to the same rate. Rather
19 than just trying to contract them and keep them at
20 15 and 16 cents.

21 And the same thing goes for PG&E who
22 seems to be in the same area. Thank you.

23 MS. CORFEE: So, Marci, do you want to
24 take a stab at that?

25 MS. BURGDORF: Sure. I think you're

1 referring to the 250 megawatt solar PV application
2 that --

3 MR. TOWNLEY: It's a total of 750 --

4 MS. BURGDORF: -- that we've got?

5 MR. TOWNLEY: -- if you add up all the
6 incremental. There's 250, then there's another
7 250, then there's another -- you add it up, it's
8 750.

9 MS. BURGDORF: Okay. Well, I guess the
10 initial application that was filed was for 250
11 megawatts; it's a solar PV utility-owned
12 generation that we have recently filed.

13 You know, this project was developed to
14 meet objectives of the CSI, not developed as an
15 RPS program. It was not developed specifically
16 for us to contribute to the RPS goals.

17 And while the project will, because it
18 will be generating electricity from solar PV, the
19 objectives in mind were designed for it to further
20 the objectives and goals of the CSI program. And
21 to further the solar PV market.

22 So that's really the sole purpose in the
23 application. I --

24 MR. TUTT: Marci, can I -- I mean I
25 understood that project to be outside of the CSI.

1 So, I just want -- I'm confused by what your
2 stating.

3 MS. BURGDORF: Right. In terms of it
4 contributing to the CSI, it does not. But I guess
5 what I'm saying is that it meets the objectives of
6 the CSI, which is to further the PV market and to
7 actually demonstrate PV in the commercial market.
8 And that was the idea behind that program.

9 COMMISSIONER BYRON: Really? A 750,
10 what is it, 750 --

11 MS. BURGDORF: It's 250 megawatts.

12 COMMISSIONER BYRON: No, no, no, the
13 total price was initially announced at a billion.
14 And I haven't done the math recently, but it's
15 much greater than that. It's much greater than
16 250.

17 MS. BURGDORF: Well, the application
18 that I know of is 250 megawatts that was submitted
19 to --

20 COMMISSIONER BYRON: All right, we'll go
21 with that. A \$250 million demonstration in the PV
22 market, is that what you're saying?

23 MR. KINOSIAN: It's 250 megawatts, it's
24 about 800 million.

25 COMMISSIONER BYRON: Yes, that's more

1 like the number, 250 megawatts at about \$800
2 million.

3 MS. BURGDORF: Okay, yeah, sure. Let me
4 jus clarify that, I don't have -- I was not part
5 of the application process in terms of this
6 program. It was developed through our generation
7 group, through utility-owned generation group. So
8 it was designed, from a business perspective, to
9 look at utility-owned generation.

10 COMMISSIONER BYRON: Right, and it was
11 done outside of the procurement process.

12 MS. BURGDORF: There was a procurement
13 process, I believe, for the solar installer.

14 COMMISSIONER BYRON: Mr. Faust, your
15 comments are well taken. I'm not sure we're going
16 to be able to get to the bottom of it in this
17 particular workshop. But these are the kind of
18 discrepancies this Commission is concerned about.

19 MR. LEWIS: I might be able to shed a
20 little bit of light on it, I'm pretty familiar
21 with the application.

22 The --

23 COMMISSIONER BYRON: Did you submit a
24 proposal?

25 MR. LEWIS: No, no, --

1 (Laughter.)

2 MR. LEWIS: -- Green Volts did not.

3 COMMISSIONER BYRON: Because you
4 couldn't disclose that if you did, you know.

5 MR. LEWIS: Okay, well, we didn't, so --

6 (Laughter.)

7 MR. LEWIS: -- we didn't.

8 COMMISSIONER BYRON: You know, what I'm
9 referring to, -- is laughing over here. Did you
10 see the letter that Fong Wan sent from Mirant two
11 days ago?

12 You might want to get your hands on
13 that. Do you know what I'm talking about, Ms.
14 Winn?

15 MS. WINN: I've seen the letter. I've
16 not read it --

17 COMMISSIONER BYRON: Yes.

18 MS. WINN: -- in detail.

19 COMMISSIONER BYRON: PG&E put Mirant on
20 notice that they signed a nondisclosure agreement
21 when they submitted their proposals as part of
22 their solicitation. And here they end up in the
23 press about it. And they were put on notice that
24 they may not be selected now as a result.

25 And I think it puts everybody else on

1 notice, too. If you participate in our process
2 keep your mouth shut.

3 MR. LEWIS: Well, we did not participate
4 in the --

5 (Laughter.)

6 MS. WINN: Although, Mr. Lewis has
7 participated in our RPS solicitations --

8 COMMISSIONER BYRON: You shouldn't be
9 disclosing that --

10 MS. WINN: No, but it's public knowledge
11 because he has signed a contract with us now.

12 COMMISSIONER BYRON: That's right, once
13 you sign --

14 MS. WINN: So now it's public.

15 COMMISSIONER BYRON: -- a contract
16 you're okay. Again, this is my point about how
17 this is all being done to the benefit of the
18 investor-owned utilities. And I don't see how
19 customers' interests are served with this.

20 So I'm sorry to digress here, but you go
21 ahead and make your point, Mr. Lewis.

22 MR. LEWIS: You know, on that point
23 before I get to my Edison point, you know,
24 California is governed by a regulatory compact,
25 which is you have monopolistic businesses that

1 have agreed to basically be regulated by an entity
2 or entities that are looking out for the better
3 interests of California.

4 So, really, it comes down to the
5 regulators have to step up and just make sure that
6 the right policies are put in place. So I hear
7 your pain; I think the utilities are, you know,
8 they're looking out for their best interests and
9 the best interests of their shareholders. And
10 it's the regulators that really have to step up
11 and make sure that we get, at the end of the day,
12 we get some really quality policy put in place in
13 California.

14 So, with that said, I won't disclose
15 anything about our agreement with PG&E. But I
16 will talk about the SCE solar PV program
17 application.

18 Basically that's priced at about 30
19 cents a kilowatt hour for the first, in the first
20 year. And that 30 cents a kilowatt hour does not
21 get any advantage of the federal ITC because
22 there's an exclusion for utilities.

23 So, basically Southern California Edison
24 has found it to be fit to have the ratepayers pick
25 up a cost that comes out to 30 cents a kilowatt

1 hour. Which I think is informative, given that
2 all the pricing we've talked about today has
3 ranged essentially from 18 cents on a pure value
4 base for wholesale distributed generation with
5 locational benefits value, which are quantifiable
6 and tangible. Up to about 25 cents per kilowatt
7 hour, which is what Molly Sterkel had mentioned,
8 is what you need to really energize the solar
9 market here in California in the WDG market
10 segment.

11 And then here we've got 30 cents. Now,
12 Edison has to be higher than that typical 25 cents
13 because they don't get to take advantage of that
14 30 percent ITC.

15 So that means that they have found it
16 fit to basically be the developer, even though
17 that that would put essentially 30 percent of the
18 deal null and void, and take away that benefit
19 from the California ratepayers.

20 So I think that that's informative that
21 30 cents has been justified in an application
22 that's been submitted by a utility, and it's a
23 number that we should be taking a close look at.

24 MR. LEAON: Okay, we did have some
25 earlier speaking requests on Molly's presentation.

1 Unfortunately, Molly had to head out, so we'll
2 just table those requests.

3 MR. CHADIMA: I'm one of those and I'd
4 like to make a comment.

5 MR. LEAON: All right, okay. We have,
6 are you Steve?

7 MR. CHADIMA: Yes, I am.

8 MR. LEAON: Okay, Steve, come on up.
9 And name and organization.

10 MR. CHADIMA: Good afternoon; my name is
11 Steve Chadima and I'm with EI Solutions and Energy
12 Innovations. We're a CPV developer and also an
13 installer of large commercial systems.

14 And I wanted to clarify a couple of
15 points that Molly was making with regard to the
16 existing feed-in tariffs, particularly the AB-1969
17 tariff.

18 The reason why third parties are not
19 allowed is because there is specific language in
20 the legislation which requires the agreement to be
21 made between the utility and the customer of the
22 utility. So that's something we're trying to fix,
23 so set that one aside.

24 As to why no one is taking anybody up on
25 these offers, PG&E has indicated that there are

1 some takers. I don't believe any of those are
2 solar projects. And to my knowledge there are no
3 solar projects. And the reason goes right back to
4 the question we're here to discuss today, which is
5 the -- which point of reference to you use in
6 setting a price point for these tariffs.

7 So, as several people here have
8 mentioned, when you use the market price referent
9 as the base, if you don't acknowledge the
10 additional contributions such as the locational
11 benefits that Craig described, or the time of
12 delivery kickers or adders that were discussed,
13 then you can't make these projects work.

14 Unless you take the opposite approach
15 like the German approach, where you look at what
16 is it going to take to actually get these projects
17 done from a return basis.

18 But on the assumption that the point is
19 to get these assets in place at the lowest
20 possible cost to the ratepayers, then going the
21 cost-up approach or the MPR approach makes sense.
22 But you have to include all these other things.

23 And to your specific question about the
24 time of delivery, the adders -- and Edison
25 actually has the highest adders, they're up to 3X

1 the MPR for weekday afternoons during the summer.
2 So no holidays, no weekends, you know, these are
3 very very finely tuned contracts in that sense.

4 We do these projects. In fact, we do
5 them for wastewater treatment facilities and water
6 districts. And we can't make these things pencil
7 out as they exist. Even with these time-of-
8 delivery kickers. We can't make them pencil out
9 at these particular prices.

10 And I think with regard to one other
11 thing. I'm also the Chairman of the Solar
12 Alliance that some of you know. The Solar
13 Alliance is an association of the largest, all the
14 largest PV manufacturers, the largest installers
15 and the largest financiers. There's 30 of us in
16 this group.

17 And if we were to have been asked which
18 of these six alternatives we would support, it
19 would be option six. We believe that the CSI has
20 a place under the net metering cap, that above 20
21 megawatts and really in deference to getting the
22 most value for the ratepayers out of these
23 contracts, negotiated contracts, would probably be
24 the best way to go.

25 But this gap in the middle, particularly

1 those systems that are connected within the
2 distribution system and not at the transmission
3 level, this feed-in tariff seems to make the most
4 sense.

5 And I realize, Commissioner
6 Pfannenstiel, that you specifically started this
7 process looking at much larger projects. But I
8 think the industry has finally come down to the
9 point where we feel as though this trifurcated
10 approach where you've got the net metering and a
11 declining set of incentives for customer-sided
12 systems under the net metering cap, whatever that
13 cap is, if it grows to 2 megawatts or it stays at
14 1 to 20 megawatts makes sense for a feed-in
15 tariff. And then above that makes sense for
16 contracts, negotiated contracts.

17 CHAIRPERSON PFANNENSTIEL: That
18 perspective was very helpful. I appreciate that.

19 MR. CHADIMA: Thank you.

20 COMMISSIONER BYRON: Yes, Mr. Chadima,
21 before you leave, a quick question. Thank you,
22 that was extremely helpful. And, you know, the
23 fact that all these detailed contractual aspects
24 of the payment, and I'm glad to see the 3X in
25 there. But, like you say, it's all narrowed down

1 and you can't make all this pencil out.

2 What about Mr. Lewis' comment earlier,
3 at the beginning, about the million dollars. We
4 say these little projects have a lot of hair on
5 them. They have as much hair on them as the big
6 projects.

7 A million dollar kind of development
8 cost associated with these one or two megawatt
9 projects really aren't even considered in either
10 by anybody. How does that --

11 MR. LEWIS: Transaction costs.

12 COMMISSIONER BYRON: Transaction costs,
13 I'm sorry. Would you explain the transaction
14 costs just briefly so we don't misunderstand?

15 MR. LEWIS: Proposing, negotiating,
16 contracting.

17 COMMISSIONER BYRON: Yes, right. From
18 start to finish to get in place. Was there a
19 comment on that?

20 MR. CHADIMA: Yeah, we agree. Just
21 leave it at that, we agree. It's maybe there are
22 not quite as many costs for smaller contracts as
23 larger contracts. But it's not dramatically
24 different. And I think if Craig's calculations
25 are a million bucks, even if he's off by 10 or 20

1 percent, it's still a huge amount -- a huge
2 percentage of the total contract benefits,
3 basically.

4 MR. LEWIS: And that's not based on our
5 contract with PG&E --

6 COMMISSIONER BYRON: Understood, I
7 understood that.

8 (Laughter.)

9 (Parties speaking simultaneously.)

10 MR. CHADIMA:: Make sure he's not
11 revealing any inside information here, so -- you
12 might get one of those letters from PG&E. So,
13 thank you very much for the opportunity.

14 MR. LEAON: The next speaking request is
15 from Misti Norton, VP Sales, ET Solar.

16 MS. NORTON: Hi. I'm Misti Norton with
17 ET Solar, a manufacturer. I just wanted to say I
18 really like Jeffrey to make the comment to
19 encourage thinking beyond regulations. Because I
20 think we really need to do that to successfully
21 move forward.

22 Just a few things I'd like to point out
23 that I think everybody knows, is that we need
24 power in the State of California, and we need jobs
25 in the State of California. And growing our solar

1 industry will get us both.

2 The price that we're asking for for a
3 feed-in tariff to make it make sense financially,
4 so the solar industry could grow, could be as much
5 as 30 cents today. But these are on 20-year
6 contracts. So there is a time that that should
7 break even and maybe even be beneficial to the
8 utilities.

9 We can't concentrate on the 30 cents
10 today. Let's look at the 30 cents 15 years from
11 now and see how the cost balances out.

12 So I think we're just concentrating on
13 something that's going to change drastically.

14 If the utilities were forced to build
15 power plants it would cost them a lot more than 30
16 cents feed-in tariff. They'd have to go out and
17 get loans; they'd have to build these power plants
18 for the energy.

19 Basically we're building and spending
20 our money to build these power plants for the
21 utilities. We shouldn't do it for free. We
22 should get a profit for it, just like any other
23 investors out there. And so I think that really
24 needs to be looked at, also.

25 I was in Germany recently at InterSolar.

1 A gentleman made a comment within the industry in
2 Germany, he said the difference between the
3 industry in the USA and in Europe is in Europe the
4 solar industry is structured to make money, as an
5 investment. In the United States it's to save
6 money. So they're not -- you know, why would you
7 be interested. It's an investment.

8 Would you invest \$20 million to save
9 money? No, you invest \$20 million to make money.

10 That's it.

11 MR. SPEAKER: Good point.

12 MR. LEAON: Kelly Desy, Government
13 Program Specialist, Sol Focus, Inc.

14 MS. DESY: First of all I'd like to
15 thank you all for your time and patience today,
16 and for opening up this dialogue. I'm Kelly Desy;
17 I work with Sol Focus. We are a concentrator
18 photovoltaic technology company.

19 You heard from my colleague, Warren
20 Nishikawa, on Monday during the Senate Bill 1
21 hearing. We recently were listed on the
22 California Energy Commission's approved equipment
23 list as the first CPV technology there.

24 I'll keep my comments brief today, and
25 will go in more detail in the written comments.

1 But answering some of the questions put forth that
2 were asked, Sol Focus would support number six, as
3 they feel that it really hits their current gap,
4 as you've heard today.

5 As well as supports distributed
6 generation, which is scalable. I think that's a
7 word that we haven't heard yet today. And is a
8 very important word to keep in mind. Scalability
9 of these technologies that can be scaled up or
10 down.

11 One of the potential limits that I see
12 under option one is the limit for emerging
13 technologies, which I think are going to be an
14 important piece of meeting RPS goals in the
15 future.

16 My colleague at Green Volts says, as
17 well as from Infinia, our technologies are
18 emerging, and they are becoming proven in other
19 countries such as Spain.

20 One thing that I didn't mention at the
21 onset is that Sol Focus does have half a megawatt
22 generating electricity in Spain. That was part of
23 the public/private partnership, the ISFOC project,
24 which was truly enabled by the feed-in tariff
25 there in Spain.

1 So that was very effective in attracting
2 investment dollars to those projects, which really
3 enabled that to happen. And so the ISFOC project
4 was in partnership with the government of Castilla
5 La Mancha there. So think it's important to keep
6 in mind that these feed-in tariffs can enable
7 those type of projects and help us meet our policy
8 goals.

9 Looking at the current California feed-
10 in tariff, we've done a lot of looking at that.
11 And just at the current levels, I think we've
12 heard it mentioned here today, the market price
13 referent just really isn't quite meeting the needs
14 for solar. Which is why we don't have the solar
15 contracts under the current California feed-in
16 tariff.

17 Really the economics just aren't there.
18 And a lot of our customers who are talking to us,
19 looking at this new technology, is that the
20 California Solar Initiative is more attractive at
21 that 1 megawatt level. It's limited and it still
22 be that way at a 1.5 megawatt level. So, just to
23 keep in mind that.

24 Other than that, thank you.

25 COMMISSIONER BYRON: Very good comments.

1 Thank you for coming.

2 MR. LEAON: I have one more speaking
3 request, Chip Bissell, Operations Manager,
4 Silverwood Energy.

5 MR. BISSELL: Hi, my name's Chip
6 Bissell. I work with Silverwood Energy, which is
7 a system -- solar and fuel cell system installer,
8 based in San Diego and opening up here in the Bay
9 Area. We actually work with a number of the
10 larger companies who I don't want to mention here,
11 in the trenches, doing the installations.

12 My comment is simply that from our
13 perspective, in terms of obtaining panels and
14 being cost competitive, and fulfilling kind of the
15 tenets of the CSI, whereas the price of materials
16 is supposed to decline, the CSI follows along with
17 it. Simply, it's an untenable situation for us.

18 We're paying more now for steel, more
19 for wire, more for panels. We can't compete
20 against the Europeans for panels. We're looking
21 at panel availability next year, and panel pricing
22 next year that is going to make life very
23 difficult for us.

24 So, as far as we're concerned the CSI
25 right now, as well as it's supposed to work, is

1 sort of blocking up the way the financial system
2 is blocking up on a macro scale. And it's just
3 making life very difficult for us.

4 Thank you very much.

5 COMMISSIONER BYRON: Mr. Bissell, could
6 you go into a little bit more detail? This is
7 important. You said we can't obtain the same
8 costing as the Europeans are getting. Is it
9 anything technical here? Is it something to do
10 with our interconnection? Is it something to do
11 with our UL label rating? What's the difference?

12 MR. BISSELL: It's simpler than that.
13 It's the value of the dollar against the Euro.

14 COMMISSIONER BYRON: Ah, yes.

15 MR. BISSELL: And it's the demand for
16 panels over in Europe and Asia that is really, as
17 it's been pointed out today, you know, people over
18 there are simply willing to pay more for the
19 panels than we are. We cannot afford to compete.

20 It's about at least \$1 per watt
21 differential that we face. So, that's what we're
22 up against.

23 COMMISSIONER BYRON: Thank you.

24 CHAIRPERSON PFANNENSTIEL: Thank you.

25 MR. LEAON: I have no more speaking

1 requests in the room. And I was going to ask
2 staff if they would check on the -- if we have any
3 WebEx requests.

4 MS. SPEAKER: We can unmute it right
5 now, but there hasn't been any.

6 MR. LEAON: Okay, go ahead and unmute
7 the phone lines.

8 MS. SPEAKER: Okay.

9 MR. LEAON: Do we have any stakeholders
10 on the phone that would like to make a comment at
11 this time?

12 Okay. Any concluding remarks from the
13 dais?

14 CHAIRPERSON PFANNENSTIEL: I do. I want
15 to say thank you to the panel and to the other
16 stakeholders here.

17 I think we've learned a lot. And I
18 think we've come through -- I want to thank KEMA,
19 good report -- and the staff, together -- good
20 report, but I think that this discussion today has
21 helped more than the report, itself.

22 I think we kind of peeled back some of
23 what have been issues that have concerned us, and
24 that we've been struggling with.

25 So, thank you for your long attendance.

1 Commissioner Byron?

2 COMMISSIONER BYRON: One last thing I'd
3 also like to thank the folks from the PUC, in
4 particular Mr. Kinosian, who sat here very
5 patiently and took this all in on behalf of
6 Commissioner Bohn. Mr. Kinosian on behalf of
7 Commissioner Bohn.

8 Thank you all for being here.

9 MR. LEAON: Thank you very much. I
10 appreciate Chairman Pfannenstiel's and
11 Commissioner Byron's participation today.

12 I thank our panel members for the
13 fantastic job, thank you very much for
14 participating in our panel discussion.

15 Thanks to the audience for your
16 questions and also the KEMA team, don't want to
17 forget you guys.

18 And next steps. Written comments are
19 due October 10th. And we're tentatively scheduled
20 for a November 20th joint IEPR/Renewables
21 Committee meeting, consideration of the revised
22 report. November 20th.

23 That concludes the workshop, and I thank
24 you for your participation.

25 (Whereupon, at 4:37 p.m., the workshop was adjourned.)

CERTIFICATE OF REPORTER

I, PETER PETTY, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Staff Workshop; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said workshop, nor in any way interested in outcome of said workshop.

IN WITNESS WHEREOF, I have hereunto set my hand this 14th day of October, 2008.



PETER PETTY