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CALIFORNIA ENERGY COMMISSION

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) RE: Electricity and
) Natural Gas Demand
) Forecast
)
_____)

1 IEPR COMMISSIONER WORKSHOP ONELECTRICITY AND NATURAL GAS
2 DEMAND FORECAST FOR 2021-2035

REMOTE VIA ZOOM

THURSDAY, DECEMBER 2, 2021

Session 1: Additional Achievable Energy Efficiency and
Fuel Substitution Forecast Results

10:00 A.M.

Reported by:

Martha Nelson

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Karen Douglas

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INDEX

	<u>PAGE</u>
Introduction	4
Opening Remarks	6
Forecast Introduction	15
Heidi Javanbakht	
Additional Achievable Energy Efficiency and Fuel Substitution Forecast Results	24
Ingrid Neumann	
Zoom Q&A	98
Public Comments	99
Closing Remarks	101
Adjourn	102

1
2
3
4
5
6
7
8
9
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12
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P R O C E E D I N G S

10:00 A.M.

THURSDAY, DECEMBER 2, 2021

MS. RAITT: So good morning, everybody.

Welcome to today's 2021 IEPR Commissioner Workshop on the Electricity and Natural Gas Demand Forecast for 2021-2035. I'm Heather Raitt, the Program Manager for the Integrated Energy Policy Report, which we refer to as the IEPR.

This workshop is being held remotely consistent with Assembly Bill 361 to improve and enhance public access to start-- excuse me, to state agency meetings during the COVID-19 pandemic by allowing teleconferencing options. The public can participate consistent with the directions provided in the notice for this workshop.

All IEPR workshops are recorded and the recording will be linked to CEC website shortly following the workshop. And a written transcript will be available in about a month.

To follow along, the schedule and slide decks have been docketed and are posted on the Energy Commission's website. Just go to the 2021

1 IEPR page.

2 We also posted an update to today's
3 agenda. We had originally planned to discuss
4 behind-the-meter distributed generation and
5 storage this morning, but that topic will not be
6 discussed today.

7 In the afternoon session, Staff will
8 present its forecast for transportation
9 electrification. However, the discussion of the
10 annual end-user electricity and gas demand is
11 being deferred to the workshop on December 16th.
12 Instead, Staff will discuss the new long-term
13 demand scenarios projects this afternoon.

14 We will be hearing more about these
15 changes in the introductory presentation this
16 morning.

17 So with that, I'll go over how attendees
18 may participate in the workshop today.

19 For those joining through the online Zoom
20 platform, the Q&A feature is available for you
21 submit questions. You may also upvote a question
22 submitted by someone else. To do that, click the
23 thumbs-up icon. Questions with the most upvotes
24 are moved to the top of the queue. We will
25 reserve a few minutes after the second

1 presentation this morning to take some questions
2 from the Zoom Q&A, although we may not have time
3 to address all questions submitted.

4 Alternatively, attendees may make
5 comments during the public comment period at the
6 end of the morning and afternoon sessions.

7 Please note that we will not be responding to
8 questions during the public comment period.

9 Written comments are also welcome and
10 instructions for doing so are in the workshop
11 notice. And written comments are due on December
12 16th.

13 And with that, I'll turn it over to
14 Commissioner Andrew McAllister, who is the lead
15 for the 2021 IEPR.

16 Go ahead. Thank you.

17 COMMISSIONER MCALLISTER: Oh, gosh.

18 MS. RAITT: Commissioner, I think
19 you're -- there you go.

20 COMMISSIONER GUNDA: We can hear you,
21 Commissioner.

22 COMMISSIONER MCALLISTER: Okay, here we
23 go. Yeah. Sorry. I was trying to find my
24 screen. One of the hazards of remote workshops
25 is too many screens open.

1 So, well, thanks, everyone, for being
2 here. I want to particularly thank Vice Chair
3 Gunda and Commissioner Monahan for joining us
4 today. Really excited about today's workshop.

5 And I want to, first, just start off by
6 appreciating the IEPR Team for all the work that
7 they do, and the various Staff teams behind what
8 we'll see today in the presentations, in
9 particular, flexibility. We're all about load
10 flexibility, you know, these days in California,
11 trying to enable as much flexibility out there in
12 the grid as possible.

13 Well, you know, our team has had to be
14 flexible, as well, in terms of constructing the
15 IEPR workshops. And you know, we have a number
16 of teams working on detailed analyses and
17 specific topics and really trying to -- really
18 doing our best work. And so that sometimes, you
19 know, schedules change and the data is not
20 available in the time frame we might have liked.
21 So kind of rolling with all of that, all those
22 real-world developments, is something we have to
23 do in the IEPR, and that's reflected in some of
24 the changes today. And then that will result in
25 a better product for the forecast and all the

1 other topics that we're working on this year.

2 So anyway, I just wanted to note how much
3 I appreciate the staff moving forward on many
4 fronts at once, and we'll see some of those
5 fronts today. So really excited about the whole
6 day but, in particular, the additional achievable
7 energy efficiency, that's a core piece of the
8 forecast that we do every time.

9 And then fuel substitution is a new
10 element in the forecast that is also very much
11 front and center moving forward. And so it's
12 really great to be -- it's gratifying to see that
13 analysis kind of being culled through and Staff
14 coming up with techniques and approaches to
15 project fuel substitution as a decarbonization
16 strategy going forward and really highlighting
17 the links between the gas and electric systems at
18 the end-use level. So that's for the morning.

19 And then the afternoon, transportation,
20 and a really exciting demand scenarios projects,
21 as well, looking out further than we normally do.

22 And with that, I think I'll just, again,
23 thank all the staff and the presenters that we'll
24 see today and looking forward to a robust
25 session.

1 And I'll pass the microphone to Vice
2 Chair Gunda.

3 COMMISSIONER GUNDA: Thank you,
4 Commissioner McAllister.

5 And welcome to everybody who is attending
6 today, the workshop, all the staff, and my fellow
7 Commissioners, Commissioner Monahan and
8 Commissioner Douglas, who have also joined on the
9 dais today.

10 Just kind of at a very high level, and
11 it's always important to start with thanking
12 Heather and her team. And it's one of those
13 things that's both visible and mostly invisible,
14 all the work they do in the background.

15 Heather, thank you so much for putting
16 this -- and, also, there were a lot of last-
17 minute changes on the agenda today. Thank you
18 for working with the staff closely to adjust the
19 agenda. And I look forward to Heidi covering
20 some of those aspects in her presentation after
21 this.

22 I also want to thank, you know, the
23 leadership in the Forecasting Team, Aleecia
24 Gutierrez, the EAD Deputy Director, Matt
25 Coldwell, the Manager for the Demand Analysis,

1 and the Supervisor, Heidi Javanbakht, who we'll
2 hear from in a few minutes, who have tirelessly
3 been working this year with the COVID, with
4 teleworking, and a number of our resources, you
5 know, kind of compromised this year, it has been
6 extremely difficult for the team to continue to
7 do the work they do, so thank you so much for the
8 leadership.

9 And I just particularly want to note Nick
10 Fugate and his contribution in making sure all
11 this forecast is pulled together and all the
12 other staff who work behind the scenes.

13 I also want to note, as Commissioner
14 McAllister mentioned, we have been working
15 closely with the stakeholders over the last two
16 years to really think through how we modify the
17 forecast moving forward, how do we ensure the
18 forecast becomes an important element that
19 supports not only the ten-year planning regime
20 but, also, the broader 2045 goals? And we have,
21 you know, kind of contemplated this idea over the
22 last year-and-a-half to start adopting the demand
23 scenarios which provide a broader time frame but,
24 also, looks at that idea of scenarios.

25 So really grateful for the advances that

1 the team has been able to do there. Mike Jaske
2 and Anitha, all your work there, just really
3 grateful for pulling that today. So I look
4 forward to hearing those today, as well.

5 As you all know, but it's kind of good to
6 kind of, you know, continue to socialize this and
7 remind ourselves that the forecasting that the
8 CEC plays an integral role in the state planning
9 efforts. You know, CEC has a particularly
10 important role in being the venue to help foster
11 ideation of different policy ideas but, really,
12 it's underpinned by a lot of the analytical work
13 we do, and forecasting is one of those
14 foundational elements.

15 So as we moved forward over the last
16 couple of years, there has been a lot of changes,
17 both on the building sector, you know, with the
18 electrification goals and the fuel substitution
19 goals that Commissioner McAllister highlighted,
20 and some of the work that Commissioner Monahan
21 has been working on with the transportation, the
22 electrification strategies there, and the
23 decarbonization strategies there, there is a lot
24 of uncertainty into -- in reasonably forecasting
25 the future.

1 And it's, you know, it's very important
2 for the team to closely work with broad
3 stakeholders but, also, the sister agencies here,
4 both CAISO and CPUC. And you know, the staff,
5 you know, meet every week with CPUC and CAISO
6 through the Joint Agency Steering Committee
7 process and continually calibrate on how to move
8 forward in the collaborative and robust fashion.

9 So I'm going to call a couple of
10 colleagues out from CAISO and CPUC, Simon Baker
11 from CPUC whose leadership has been invaluable at
12 the JASC level, and Delphine Hou from CAISO for
13 all the work that they do in bringing these
14 different elements together.

15 So as Commissioner McAllister laid out
16 the agenda for today, so I'm not going to repeat
17 that, but just want to say it's been an
18 incredibly taxing year for the staff, and I am
19 just extremely grateful for all the work you all
20 do, especially given some of the challenges we've
21 had, unexpected challenges we had over the last
22 month. I just want to say thank you from the
23 bottom of my heart for your hard work.

24 And, yeah, with that, I'll pass it on to
25 Commissioner Monahan or Douglas if you want to

1 make any comments.

2 COMMISSIONER DOUGLAS: This is
3 Commissioner Douglas. No additional comments
4 from me, just add to the thanks and welcome, and
5 I'm looking forward to the workshop.

6 COMMISSIONER MONAHAN: Well, just a few
7 words. I think coming on the heels of
8 Thanksgiving food is still on my mind. And I've
9 been thinking about how we've been having like a
10 series of workshops, which is kind of like
11 arranging the menu for the Demand Forecast. And
12 now we're sitting down at the meal. We finally
13 get to enjoy the fruits of all the labor that's
14 happened over all summer long. And so I'm really
15 looking forward to diving in and hearing from the
16 team about the Demand Forecast and all the
17 different possibilities that we have, the levers
18 that we have to decarbonize while we make sure
19 that we have a safe, reliable, affordable energy
20 system.

21 So thanks to Commissioner McAllister for
22 his leadership through this whole process, and
23 Vice Chair Gunda and Commissioner Douglas for all
24 that you have done on the reliability side of the
25 equation. I mean, what we're finding is that

1 everything is intertwined. And you know, for a
2 long time, transportation was kind of sitting out
3 there, I would say, separate from. They were not
4 at the dinner table so much.

5 And now what we're seeing, you know,
6 with -- especially with battery electric vehicles
7 but also, arguably, with fuel-cell electric
8 vehicles, this connectivity to the grid and to a
9 lot of the core work of the Energy Commission.
10 And I'm really looking forward to this integrated
11 energy analysis that we're increasingly moving
12 towards.

13 I mean, in our [AB] 2127 analysis, we
14 found, you know, basically, a 21 to 25 percent
15 increase in baseload electricity demand compared
16 to today from the load in 2030 in transportation.
17 And that's, you know, opportunistic load that we
18 can flexibly use to help us achieve a reliable,
19 clean energy system.

20 So looking forward to the discussion
21 today and just thanks to the team for all the
22 work to pull these together. We're sitting down
23 to dine.

24 COMMISSIONER GUNDA: Thank you so much,
25 Commissioners.

1 With that, I would pass it on to Heidi
2 Javanbakht.

3 MS. JAVANBAKHT: All right. Thanks, Vice
4 Chair Gunda.

5 Good morning, Commissioners, and everyone
6 attending online this morning. Thank you all for
7 joining.

8 I did want to add to the thanks that Vice
9 Chair Gunda made a few moments ago to the
10 Forecasting Team and add to that list Lynn
11 Marshall and Alex Lonsdale who have also both
12 been critical in pulling the forecast together
13 this year, since we've had a couple staff out
14 unexpectedly.

15 Can we go to the next slide, and the next
16 one after that? Okay. Thanks.

17 So as Heather and Commissioners
18 mentioned, the agenda for this workshop today has
19 changed. The new goals for the day are to share
20 results and ask for feedback on a couple of
21 components of the Energy Demand Forecast, and
22 then to provide an overview of the demand
23 scenarios project and framework

24 So this morning, right after my
25 presentation, Ingrid will present on the

1 additional achievable energy efficiency and fuel
2 substitution results. You'll hear us referring
3 to these as AAEE and AAFS. And that will take up
4 the rest of the morning session.

5 And then in the afternoon, the
6 Transportation Team will present their results
7 from the Transportation Energy Demand Forecast.
8 And then after those two forecast components,
9 we'll have a presentation on the Energy
10 Commission's new demand scenarios project and
11 framework.

12 We were originally planning to present
13 the end-user electricity and natural gas
14 consumption and sales forecast results today.
15 But again, due to some unforeseen challenges,
16 those will instead be presented at the December
17 16th workshop, along with the hourly and peak
18 forecast results.

19 Next slide, please.

20 So here's the timeline for finishing up
21 the forecast. The IEPR team is aiming to post
22 the draft report next week for comments. Due to
23 the timing, and this is how it normally goes, the
24 forecast results that we're presenting today and
25 on the 16th will not be included in that draft

1 but we will add them into the final version which
2 is posted in February.

3 The week after, as I mentioned, the
4 electricity and natural gas end-user consumption
5 and sales forecast results, along with the hourly
6 and peak forecast results, will be presented at
7 the IEPR workshop on December 16th.

8 After that, in January, we plan to post
9 the final forecast results. And the final IEPR
10 Report will be posted in February.

11 So transitioning now to talk about the
12 forecast, why do we, at the Energy Commission,
13 forecast demand?

14 So in 1974 the Warren-Alquist Act
15 established the Energy Commission to respond to
16 the state's unsustainable growth and demand for
17 energy. As part of this Act, the Public
18 Resources Code 25301(a) requires that the Energy
19 Commission conduct assessments and forecasts of
20 all aspects of energy industry supply,
21 production, transportation, delivery and
22 distribution, demand, and prices, and that these
23 forecasts occur at least every two years.

24 The cycle that we currently are working
25 on is to provide a full update of the forecast

1 every two years. That happens in the odd years.
2 And then in the even years, we do a partial
3 update. So right now we're in 2021, which is an
4 odd year, and we're doing a full update of the
5 forecast this year.

6 The forecast is developed with input from
7 stakeholders all along the way. Key stakeholders
8 include the California Public Utilities
9 Commission, the CPUC, the investor-owned
10 utilities, and the ISO, the California
11 Independent System Operator, as these
12 stakeholders in particular use the forecast in
13 various proceedings, such as the CPUC's
14 Integrated Resource Plan process, and the ISO's
15 transmission planning process.

16 Next slide, please.

17 These are the different components of the
18 Energy Demand Forecast at a very high level. So
19 the inputs along the top include the historic
20 electricity and gas consumption, economic and
21 demographic data, energy prices and rates, and
22 committed energy efficiency programs and
23 standards. These feed into the various models
24 that we have for the different sectors. These
25 sectors include residential, commercial,

1 industrial, agricultural, and transportation, as
2 well.

3 And then in addition to those sector
4 models, we have self-generation and additional
5 achievable energy efficiency. And this year,
6 we'll need to update this slide to include the
7 additional achievable fuel substitution. So the
8 self-gen and the AAEE and AAFS are components
9 that reduce the demand. These all feed into a
10 summary model to be rolled up into an overall
11 end-user consumption and sales statewide, and by
12 planning area. And then the step after that is
13 to produce the hourly forecast.

14 And just to reiterate, again, today we're
15 presenting on AAEE and AAFS, and that will happen
16 next. The Transportation Forecast will be
17 presented this afternoon. And then the output of
18 the summary model, which is the Consumption and
19 Sales Forecast, and then the output of the hourly
20 model which gets us to the peak demand, those
21 portions will be presented at the IEPR workshop
22 on the 16th.

23 Next slide, please.

24 Throughout the day, you'll hear
25 references to a low, mid and high case. We

1 forecast three different cases for demand, the
2 low, mid and high, and that's to capture a range
3 of uncertainty across different inputs and
4 assumptions. The mid case is based on what we
5 consider the likely assumptions.

6 The high energy demand case uses
7 assumptions that result in higher electricity
8 demand, so this would include higher economic
9 growth, faster recovery from the pandemic, higher
10 population growth, larger impacts from climate
11 change, lower energy rates, higher adoption of
12 electric vehicles, and lower adoption of self-
13 generation technologies, so lower adoption of
14 self-gen technologies means increased demand.

15 And then the low energy demand case uses
16 assumptions that would result in lower
17 electricity demand. So this case is based on
18 lower economic growth and population growth, no
19 additional climate change impacts, higher energy
20 rates, lower adoption of electric vehicles, and
21 higher adoption of self-generation technologies.

22 And then these cases get combined and
23 adjusted with the appropriate additional
24 achievable energy efficiency scenario, just
25 depending on what it's being used for.

1 Next slide.

2 Some of the key updates that the Forecast
3 Team made this year are outlined on this slide.
4 So the first was using more recent economic and
5 demographic forecasts that have been updated to
6 include more recent data on the pandemic and
7 related economic recovery trends. The AAEE
8 portion includes updated potential savings
9 projections. In addition, a new aspect called
10 AAFS, additional achievable fuel substitution,
11 was added this year which allows for better
12 accounting of building electrification. And
13 again, Ingrid will be presenting on both of these
14 after my presentation.

15 And then this afternoon, you'll hear from
16 the Transportation Team. They updated the light-
17 duty vehicle model this year to use the 2019
18 California Vehicle Survey data. They also
19 incorporated updated incentives and vehicle
20 attributes.

21 The Self-Generation Forecast has a couple
22 updates, so it incorporates the two-year
23 extension to the federal Income Tax Credit for
24 solar PV.

25 And then the net energy metering, or NEM

1 3.0, proposals were reviewed and also considered
2 in the forecast this year.

3 And then for solar and storage, we also
4 incorporated the Commercial Building Standard
5 that was passed by the Energy Commission in
6 August which mandates PV for new buildings.

7 Next slide.

8 So all of that was a very, very high-
9 level overview of the updates that the Team made
10 this year. More details around all these updates
11 to the inputs, assumptions, modeling
12 methodologies were discussed at various
13 workshops, and Demand Analysis Working Group, or
14 DAWG, meetings that were held throughout the
15 year.

16 In particular, there was an IEPR workshop
17 on August 5th that covered inputs and assumptions
18 for a wide range of forecast areas. The
19 Transportation Team has held several DAWG
20 meetings this year to go over vehicle attributes,
21 changes to load shapes, and some other updates.
22 AAEE and AAFS were also discussed in more detail
23 at a couple DAWG meetings.

24 All the presentations from these
25 workshops and meetings are posted online and are

1 downloadable. So if you're able to get to this
2 slide deck, there are links at the bottom of this
3 slide that will take you to the IEPR workshops
4 and DAWG meetings. You can also easily find the
5 meeting materials by doing an online search for
6 CEC DAWG or CEC IEPR and navigating to the days
7 of these past meetings. But hopefully this table
8 in this slide deck helps you narrow down and
9 quickly find the materials for the forecast topic
10 that you are interested in.

11 All right. Last slide, please.

12 So lastly, I wanted to quickly introduce
13 our Demand Scenarios Project which, again, will
14 be discussed in more detail this afternoon. So
15 this project stems from the state's greenhouse
16 gas emission reduction goals and a need to assess
17 the potential impacts that different proposed
18 strategies could have on energy consumption.

19 And so for this purpose, Staff are
20 adapting forecast models to extend out to 2050
21 and defining high electrification scenarios which
22 Mike and Anitha will go over this afternoon.

23 That's it for my quick introduction.
24 With that, I will hand it back to Heather.

25 MS. RAITT: Great. Thanks so much,

1 Heidi.

2 So next, I think we can move on to Ingrid
3 Neumann, and she's going to, as Heidi mentioned,
4 talk about the additional achievable energy
5 efficiency and fuel substitution. And Ingrid is
6 our Efficiency Lead Specialist for the Energy
7 Assessments Division.

8 So go ahead, Ingrid.

9 MS. NEUMANN: Good morning. Glad to see
10 everyone here. And we're going to go over
11 additional achievable energy efficiency, and our
12 new product for the 2021 IEPR, the additional
13 achievable fuel substitution.

14 Next slide, please.

15 Okay, so first, we'll talk about AAEE.
16 And then second half of our presentation will be
17 on AAFS.

18 So the Joint Agencies have a single
19 managed forecast set which has been agreed upon
20 for various purposes. It always has three
21 baseline cases, as well as at least five
22 scenarios of additional achievable energy
23 efficiency.

24 The mid-mid AAEE forecast scenario is
25 used for systemwide and flexibility studies which

1 are relied upon for procurement and transmission
2 planning purposes, so these are for our statewide
3 analysis. Then for local reliability needs, a
4 more conservative scenario, the mid-demand low-
5 savings AAEE scenario is used.

6 Next slide, please.

7 For 2021, we utilized the same savings
8 accounting aggregation and extrapolation
9 methodology and tools as were developed
10 extensively for the 2019 IEPR. Historical data
11 and potential savings projections were, of
12 course, updated in all existing workbooks. And
13 some new workbooks were added based on recent
14 programmatic activities and data available.

15 Next slide, please.

16 So we did remove the fuel substitution
17 workbook which was included in the 2019 version
18 of AAEE. This is because the entire fuel
19 substitution piece was supplanted by the
20 additional achievable fuel substitution framework
21 which we'll talk about in the second half of the
22 presentation.

23 We did add some new workbooks. Some of
24 these workbooks have both energy efficiency and
25 fuel substitution components, and then they're

1 ascribed to those as appropriate. So we have the
2 CCA and REN Program savings which are not yet
3 modeled in the CPUC's Potential and Goals Study.
4 Once those become modeled in the future, of
5 course, we would remove that. We never -- we
6 always attempt to not double count anything and
7 account for these things.

8 Then we added new workbooks for Title 24
9 residential and commercial new construction that
10 accounted for fuel substitution, as well as
11 updating the energy efficiency components from
12 that with the 2019 Impact Study on the 2019
13 vintage of the Title 24 Standards.

14 Then we added the Clean Energy
15 Optimization Prog, as well as IOU Low Income Fuel
16 Substitution and POU Fuel Substitution Workbooks.
17 Both IOU Low Income Fuel Substitution and POU
18 Fuel Substitution are not reported in their
19 respective Potential and Goals Reports yet, so we
20 modeled those ourselves.

21 Then we had a piece on SGIP heat-pump
22 water heater incentives, as well as the statewide
23 Tech and Build Program impacts modeled in those
24 workbooks, and our own Food Processing Investment
25 Program, or FPIC.

1 Next slide, please.

2 So this is the basic flow of the actual
3 data integration from all of the sources. We
4 have the CMUA's Potential and Goals Study.
5 That's updated every four years, so we had a
6 fresh-off-the-press version in the spring for the
7 POU Potential and Goals.

8 Then we, of course, used the PG Study put
9 out by the CPUC for the IOU Potential and Goals
10 every two years, which is updated on the same
11 cycle as our forecast is.

12 So those projections went from 2022 to
13 2032. Our forecast this year, the Baseline
14 Forecast, and then the Additional Achievable
15 Energy Forecast, as well as the Fuel Substitution
16 Forecast, that are incremental to the Baseline
17 Forecast go from 2032 to 2035. So we
18 extrapolated the data from the potential -- IOU
19 Potential and Goals Study out for those last
20 three years. We did not need to do that for the
21 POU potential savings -- or program-based
22 potential savings because they actually provided
23 their new savings out to 2041.

24 Then we have our own Beyond Utility
25 analysis which includes a lot of the codes and

1 standards. It includes all of our Title 24
2 analysis and some of the Title 20 and Federal
3 Appliance Standards. Some of the Appliance
4 Standards savings, however, are modeled in the
5 CPUC's Potential and Goals Study, which is why
6 you see the vertical yellow and up and down arrow
7 there. So we make sure that we take the best
8 data source available for each one of those
9 Federal or Title 20 Appliance Standards.

10 So then we take all of that data for the
11 years 2022 to 2035, first year savings data, and
12 make that cumulative and decay it out by the
13 useful life of the end use. Then we can also
14 do -- match that to the load shapes and attain
15 full 8760 hourly results for every year of that
16 forecast, and that's by utility or forecast zone,
17 then sector, end use, and, of course, the
18 scenarios that we have.

19 So next slide, please.

20 So for 2021 AAEE, we have six scenarios,
21 similar to the six scenario that we had in 2019.
22 The scenario definitions have changed slightly,
23 not for the yellow Planning Scenarios 2 and 3,
24 but for Scenarios 1 and 5. If you can see,
25 the -- each of these scenarios starts with a mid,

1 so we're looking at the Mid Consumption Forecast
2 there, and really focusing our variation on the
3 savings component of the scenario.

4 So we start with our Mid-Mid Scenario 3,
5 which is our statewide or kind of Business-as-
6 Usual Planning Scenario. And then we have a
7 little bit more conservative the Mid-Low Scenario
8 2, also in yellow. And then we have a Very Low
9 Scenario, one which is a very extremely
10 conservative viewpoint of what additional
11 achievable energy efficiency can look like over
12 the forecast period.

13 On the other side, we have our Mid-High
14 Scenario 4, our Mid-Very High Scenario 5, and our
15 Mid-High Plus Scenario 6. These are more
16 aggressive or optimistic views of existing
17 programs. And for Scenario 5 and 6, we're adding
18 in potential programs that might start to exist
19 and will provide -- could provide additional
20 energy efficiency savings over the forecast
21 period.

22 So the four main data streams for all of
23 these scenarios are the IOU Potential Program
24 Savings, the POU Potential Program Savings, Codes
25 and Standards, so Title 24, Title 20, and Federal

1 Appliance Standards, and then the many Beyond
2 Utility Program savings, that we're accounting
3 for.

4 Next slide, please.

5 So these are our results for the
6 electricity savings statewide for the Business-
7 as-Usual Scenario 3, which is the Mid-Mid
8 Statewide Planning Scenario. These are for 2022
9 to 2035. You can see that the purple wedge for
10 Codes and Standards really is half of the
11 savings.

12 So it's very significant, the work that
13 the Energy Commission and the Building Standards
14 Office is doing to support increased efficiency
15 in Title 24, the work that the Appliance
16 Standards are doing to support increased
17 efficiency in appliances in the state of
18 California in conjunction with Federal Appliance
19 Standards that are starting to come back on
20 track.

21 Then we, of course, have the Utility
22 Program savings, both from the IOUs and the POUs,
23 in the blue and the green wedges. And then all
24 of the smaller programs, these Beyond Utility
25 Programs, due add up to a significant slice here

1 in orange.

2 Next slide, please.

3 So the next slide has the same wedges
4 here for gas savings, energy efficiency savings.
5 And you can see that the IOU programs are the
6 largest program here.

7 Next slide, please.

8 So here we're comparing the total
9 statewide AAEE Mid-Mid Forecast to the same
10 forecast adjusted from 2019. So the 2019 AAEE
11 Mid-Mid or Business-as-Usual Forecast went from
12 2020 to 2030, so the traditional ten years. So
13 we adjusted that savings to have a base year of
14 2022 and can compare that for those years that
15 overlap here. The 2019 Adjusted Forecast is in
16 the blue curve. And the 2021 AAEE Scenario 3
17 forecast is in the red curve.

18 You can see that they've very similar.
19 So there have been a lot of changes in the
20 underlying pieces that go into that and we will
21 look at those next.

22 Next slide, please.

23 So that was for electricity.

24 Similarly here for gas, for gas it's a
25 little lower. And maybe most importantly, you

1 can see that after 2030 there is -- it's no
2 longer linear; right? And that's a trend that we
3 see for most of our energy efficiency savings is
4 that some -- the maximum potentials start being
5 reached and it sort of asymptotically starts
6 approaching a value.

7 Next slide, please.

8 So this is a comparison of the six
9 scenarios that we had in 2019. Of course, those
10 definitions varied a little bit because they did
11 have some demand variation in there. For the
12 2021 scenarios on the upper right we only have
13 the variation in the energy efficiency savings,
14 so that gives a little bit more of a smoother
15 spread between the different Scenarios 1 through
16 6. And Scenario 3, our Business-as-Usual or Mid-
17 Mid Statewide Planning Forecast, is the one in
18 red in the middle.

19 But it does -- there is a quite a bit of
20 variation depending on if we take a conservative
21 viewpoint of various savings streams or a more
22 aggressive view, in maybe the purple, and then
23 start adding some more potential achievable
24 savings in the blue and the very aggressive pink
25 Scenario 6 on top.

1 Next slide, please.

2 This will show us the same thing for the
3 gas savings. And again, you can see that maybe
4 the most important thing to note is, is that the
5 gas savings do taper out in the out years. And
6 this is just energy efficiency, not fuel
7 substitution.

8 Next slide, please.

9 So this is our entire scenario framework
10 for the IOU Program contributions. These are
11 built around the CPUC's Potential and Goals
12 Study. The Mid-Mid or Scenario 3 in the center
13 in bold is the one that's voted on by the CPUC
14 for the goals for the IOUs. So this is always
15 the scenario that we start with as sort of our
16 business-as-usual.

17 There are various levers that can be
18 adjusted here, you know, how much emerging
19 technology might -- emergency technologies might
20 be utilized, what the incentive levels are capped
21 at, you know, what the measure screening cost
22 effective threshold might look like, what
23 marketing and outreach engagement assumptions are
24 made, you know, if they're default or if they're
25 slightly increased for the then more aggressive

1 Scenarios 4, 5 and 6. You know, if we increase
2 the marketing strength, we take a more optimistic
3 viewpoint of what that could look like.

4 We look at maybe having the IOU Financing
5 Programs being more broadly available to all
6 customers. We increase the reference, behavioral
7 retro commissioning and operating assumptions,
8 the engagement assumptions there to be more of an
9 aggressive value, and so on.

10 So then maybe most importantly, to kind
11 of illustrate the variation in some of these
12 scenarios, is we're looking at the cost
13 effectiveness measure screening threshold. So
14 that was, in 2019, for the 2019 Potential and
15 Goals Study, that was 1.0. And of course, the
16 entire portfolio for the utility must still meet
17 that cost effectiveness threshold of 1.0 but
18 individual measures can be less cost effective,
19 all the way down to 0.85 for the 2021 Potential
20 and Goals Study. So this was dropped to capture
21 more available savings, you know, not -- you
22 know, so that nothing is left on the table there.

23 And on the very high, the Mid-High Plus
24 Scenario 6 on the very righthand side, you can
25 see that this cost effectiveness threshold was

1 dropped all the way down to 0.75. Now with
2 today's assumption, that might -- with the cost
3 effectiveness test and all that sort of thing,
4 that might actually result in portfolios that are
5 not cost effective. But with the proposed
6 changes with the cost effectiveness test, and
7 thinking that some measures might become less
8 expensive in the future, this is a possible, very
9 aggressive viewpoint of a possible very high-
10 energy efficiency scenario. That's kind of how
11 Scenario 6 can vary from a Scenario 3.

12 Then for the low income piece, the Low
13 Income Analysis of IOU rebate savings, this time
14 came from the ESA decision goals, from the own --
15 CPUC's own low income rulemaking. and that
16 was -- then more aggressive versions of that were
17 varied out for specific years, as shown here, for
18 the Scenarios 4, 5 and 6.

19 So next slide, please.

20 So the results of this analysis then for
21 the electricity savings do show us that IOU
22 Program savings have diminished from the 2019
23 Adjusted Forecast to the 2021 AAEE Scenario 3
24 forecast, so it's about 20 percent less for the
25 electricity.

1 Then we can see where these things have
2 changed on the next slide, please.

3 So this shows the main breakdown of the
4 four types of pieces that go into the IOU Program
5 savings. On the upper left we have the Market-
6 Based Rebate Programs. And those are the ones
7 where it became much more difficult to find cost
8 effective measures to provide savings. So you
9 can see that the red curve for 2021 really is
10 about 50 percent lower than it was in 2019.

11 On the other hand -- and it's really a
12 reflection of how good of a job the state of
13 California is doing with some of these things.
14 You know, a lot of the low-hanging energy
15 efficiency fruit has been picked. And additional
16 energy efficiency is achievable but it becomes
17 harder and harder to attain.

18 So the IOUs have put more effort into the
19 Low Income Programs. And the analysis utilized
20 this time is based on the actual low income
21 rulemaking, so it's, one could say, it's
22 improved. And we can see then that the savings
23 projected there on the upper righthand, in fact,
24 are larger for Low Income Rebate Programs. So
25 that's something that helps balance the

1 portfolio -- or balance the portfolio there.

2 Similarly, in the lower left, for the
3 behavioral retrocommissioning and operational
4 savings, we can see that these savings for 2021
5 are projected to be higher than they were in
6 2019. And that's because these were give -- they
7 were really maximized. You know, they were
8 brought to the forefront in 2019 and they were
9 found to be a very good way of saving energy,
10 cost effective and all that sort of thing, so
11 those were maximized in the 2021 Potential and
12 Goals Study.

13 On the bottom right, you know, there are
14 less emerging technologies now as many of those
15 previously emerging technologies have become
16 mainstream, like LED lighting and heat pumps and
17 that sort of thing.

18 So next slide, please.

19 This slide gives us a similar overview
20 for the Gas savings from IOU programs. Those are
21 more similar here for the 2021 and 2019
22 scenarios. And on the next slide we can see the
23 breakdown from the rebate programs. You know,
24 those are virtually identical for the Market-
25 Based Programs in the upper right. They do

1 increase in the out years. And similarly, for
2 the electricity savings, the gas and the emerging
3 technologies have diminished for 2021.

4 Next slide, please.

5 IOU potential program savings, you know,
6 still, even if the market-based rebate savings
7 have decreased, they're still, you know, a big
8 chunk of the pie here, and those are in red.
9 Then the behavioral retrocommissioning and
10 operational savings are also very large in green.
11 The little sliver on top in purple are the
12 emerging technologies. And then the blue piece
13 at the bottom is the nice chunk that's coming
14 from Low Income Rebate Programs. So this is for
15 electric savings.

16 And then on the next slide, please, we
17 have the same thing for the gas savings, and the
18 distribution is similar.

19 So moving on to POU's. Thank you.

20 So this is our scenario grid for the POU
21 program savings contributions. These are
22 provided for each of the 38 California POU's.
23 They did provide us those for all the years from
24 2022 to 2041. And the CMUA, as mentioned before,
25 does this study every four years.

1 So the last study that we had was from
2 2017 and that was used for both the 2017 AAEE and
3 the 2019 AAEE. So necessarily, the difference
4 between the 2017 and 2019 AAEE couldn't be too
5 different because it was based on the same
6 underlying data. We could make some assumptions
7 based off of POU interviews in the interim but we
8 didn't have new data.

9 So what -- there is only one set of
10 projections that was provided in the CMUA
11 Potential Study. So in order to create the
12 conservative and aggressive variations around
13 that reference scenario provided to us, our team
14 calculated sector by sector, so residential,
15 commercial, industrial, and agricultural ratios
16 from the IOU's Potential and Goals Study from
17 their low TRC versus the mid TRC, that
18 difference, and then the difference between the
19 mid TRC and the high TRC, and applied those
20 ratios to the reference EE's savings provided by
21 the POUs to obtain the aggressive and
22 conservative variations, so that we would have
23 some variation to build into our AAEE scenarios.

24 So the result on the next slide, please,
25 we can see here the comparison for the Scenario

1 3, the Mid-Mid sort of business-as-usual view
2 here for statewide POU-based savings, those have
3 diminished in 2021 as or with respect to the
4 savings that were projected in 2019. And,
5 really, that's not surprising considering the
6 precipitous drop that, you know, existed in a lot
7 of the other savings from 2017 to 2019. It's
8 just that wasn't reflected in the POU savings in
9 the same way because there had been no underlying
10 data, you know, because that's only done every
11 four years.

12 So just as the IOUs are finding it more
13 difficult to find cost effective savings, energy
14 efficiency savings, the POUs would find the same
15 things since they try to model their own cost
16 effectiveness approaches is very similar to that
17 that the IOUs use.

18 So next slide, please.

19 So this is our scenario grid here for the
20 pieces that go into the Codes and Standards AAEE
21 savings. And like I mentioned before, there are
22 three main bundles there, the Title 24, the
23 California Building Standards, Title 20, the
24 California Appliance Standards, and then the
25 actual Federal Appliance Standards.

1 So for Title 24 the 2019 vintage of the
2 Building Standards is currently on the books and
3 that's included then in our Baseline Forecast.
4 The 2022 vintage of Title 24 was recently adopted
5 but it has both energy efficiency components, as
6 well as electrification components, and wanted to
7 account for those separately in our AAEE and
8 AAFS, and we've done so. So the 2022 Standards
9 are contained -- those would go into effect in
10 2023.

11 So depending on whether a builder chooses
12 to comply with those standards along a partial or
13 complete electrification pathway, you know, that
14 would be captured in the AAFS portion. But if
15 they choose to comply with the simply higher
16 efficiency pathway for the parts that they've
17 done, this is captured in our AAEE.

18 So the 2022 Standards are included in all
19 of our scenarios from Scenario 2 up. And the
20 variation then is the amount of compliance rates.
21 So one might consider that compliance with newly
22 adopted or newly in effect standards then in 2023
23 might not be as stellar as they might be in a few
24 months or a few -- a year down the line as
25 builders and inspectors learn these standards.

1 And then, of course, you can simply take
2 a more optimistic viewpoint of, you know, what a
3 reference compliance rate be and say, you know,
4 maybe this time, due to additional education and
5 outreach, this implementation of the standards is
6 going to be better. So that's under the
7 variation that we have across the Scenarios 2
8 through 6, making them more conservative or more
9 aggressive.

10 Then in the Mid-Mid Scenario 3, we start
11 adding a conservative viewpoint of what the 2025
12 vintage of the standards might look like. There
13 are some ideas that the team is starting to work
14 on the 2025 Standards so that the Energy
15 Commission Building Standards Office is starting
16 that process. And you know, the 2028 Standards
17 aren't included into our Scenario 4 because those
18 are going to be a lot more speculative. And we
19 haven't included anything beyond that because
20 it's fairly unknown how those Building
21 Standards -- you know, what those will look like
22 past that three-year cycle in 2028.

23 So similarly for Title 20 and the Federal
24 Appliance Standards, we do include -- you know,
25 our Baseline Forecast includes like everything

1 that's on the books in 2021, and does include
2 some things that are, you know, just finishing
3 the rulemaking process and pretty -- you know,
4 it's very firm that those things will be
5 occurring. And then we include some things in
6 our Scenario 3 that are going to probably occur,
7 right, and we might do this at a 20 percent
8 compliance rate reduction to be more
9 conservative, and then we can ramp that up over
10 time.

11 And in our Scenario 6, which has the most
12 aggressive or optimistic viewpoint, we would take
13 all of the measures that have been modeled for
14 various Appliance Standards that could occur;
15 right? So there's even some measures in there
16 that right now are proposed as being voluntary
17 but even a portion of those savings is likely to
18 occur at some point.

19 And then with the Federal Appliance
20 Standards, those are coming back online. And you
21 know, they might not be occurring exactly when we
22 thought they were originally going to occur
23 because of some of the delays there but we rolled
24 out those savings and delayed those by a few
25 years because they are still, you know, on this

1 list of things that the Federal Appliance Team is
2 going to tackle.

3 So let's move on to the next slide.

4 And here we're showing the range of the
5 scenarios. The bottom left shows our 2019 AAEE
6 range for Codes and Standards. And there you can
7 see more definitively the ratchets of Title 24
8 because we didn't include them in some of the
9 lower, the more conservative scenarios, because
10 at that time the 2022 Standards were still just
11 in the works. It was not quite as developed as
12 maybe even how we're thinking about the 2025
13 Standards right now.

14 You know, it was a big transition from,
15 you know, pure energy efficiency to, you know,
16 more of a broader building decarbonization view,
17 so that's why we don't see these ratchets as
18 clearly in the upper righthand graph, which is
19 showing our range of scenarios. And we did not
20 show one because there weren't any additional
21 Codes and Standards included in Scenario 1.

22 So 2 through 6, 3 being the one in red
23 which is our Mid-Mid sort of reference, business-
24 as-usual, this is our best guess at what things
25 might look like given our information today.

1 And that did include some conservative
2 assumptions about the 2025 Building Standards.
3 And then the 2028 Building Standards are included
4 starting with Scenario 4.

5 So next slide, please.

6 So those were for the electricity
7 savings.

8 The next slide shows us the same thing
9 for the gas savings. Again, the most notable
10 thing here is to see that, really, the gas
11 savings are going to, you know, cap out at some
12 point. You know, this isn't going to be -- gas
13 energy efficiency isn't what Title 24 is focusing
14 on any more today. You know, it's more of a
15 broader electrification focus. Those are our
16 cumulative savings that are being captured here.

17 So next slide, please.

18 So these are for both the Federal and the
19 Title 20 Appliance Standards. These are, you
20 know, smaller numbers. There were a lot of
21 interactive effects in 2019 that -- and the, of
22 course, in 2019 for the lower left-hand graph, we
23 also had the variation in demand, and sometimes
24 those caused some of the curves to almost lay on
25 top of each other or cross, like you see. We

1 didn't have that for the 2021 AAEE because this
2 is all focused on savings.

3 So the Appliance Standards were included
4 at a conservative level for Scenario 3 here
5 because all of the stuff that's on the books was
6 already included in the Baseline Forecast, so
7 that's the red curve. And then the purple, the
8 blue, and the pink are the more aggressive or
9 optimistic versions of those Scenarios 4, 5 and
10 6. So this is for the electricity savings.

11 And then on the next slide we'll have the
12 gas savings due to Appliance Standards, okay, so
13 those are shown here. We did still see some gas
14 savings in the outyears. And that may change as
15 the focus might change with the Federal Appliance
16 Standards, as well. But for this time we still
17 included that modeling because it is a
18 possibility for Scenario 6.

19 Moving on to the next slide, so this is
20 the last slice or, you know, data bundle here of
21 savings, our Beyond Utility AAEE scenarios
22 savings. And here we have a whole collection of
23 individual workbooks that capture savings that
24 are not being captured elsewhere.

25 So we kind of bundled them into various

1 groups with the first three, you know, like the
2 Prop 39 which, yes, it is going to come to an end
3 but we have -- you know, that data is very firm.
4 It's an established program. We have historical
5 performance data. And we know that the future
6 funding allocation, of course, for Prop 39 isn't
7 there, but for DGS and ECA (phonetic) and that
8 sort of thing, it is, so those were well known.
9 And so we used our reference energy efficiency
10 projection savings there for all Scenarios 1
11 through 4, and an aggressive version for 5 and 6.

12 So I should mentioned that the Beyond
13 Utility components are designed to have three
14 different variations, sort of a reference, then a
15 more conservative version of that reference and a
16 more aggressive reference of that. And then we
17 could assign those to our specific AAEE
18 scenarios.

19 So then the next bundle of five or so
20 workbooks there, including the new CCA and RENS
21 through the PACE financing, that is something
22 where, you know, we do have historical data but
23 it's a little bit more limited, had to make a few
24 assumptions as to what those savings might look
25 like. So we did use the reference savings for

1 the statewide Scenario 3, but we used a more
2 conservative version for Scenario 2. And then,
3 of course, for Scenarios 5 and 6 we used the
4 aggressive version.

5 Then the third bundle here with the POU
6 BROs savings that weren't modeled, this time the
7 POU's did give us some BROs Program savings in
8 their Potential and Goals Report from the CMUA.
9 And those then were removed from the projections
10 that we were otherwise making because, you know,
11 some of these programs exist but they're not
12 being reported on specifically in the CMUA
13 Report.

14 So similarly, you know, smart meter, some
15 of the SGIP heat-pump water heater incentives.
16 And you know, these are smaller, maybe pilot
17 programs, something that we have a little bit
18 less firm data on. So we took a conservative
19 estimate there, starting from our Scenario 3, and
20 then did use the aggressive always for Scenario
21 6.

22 The last bundle that's in a little bit
23 more of a salmon or pink bundle, that includes
24 more speculative savings. So these are savings
25 that are technically achievable but there aren't

1 always very -- you know, there are limited
2 programs that are actually motivating those
3 savings to occur, but there might -- they might
4 come to fruition as programs, more programs like
5 them, are being developed.

6 So this is sort of what we're using for
7 our, you know, optimistic, aggressive Scenarios
8 4, 5 and 6 in looking at, you know, there are
9 these potential savings. And really the question
10 is then: How much of them will be tapped and
11 realized, depending on how things develop
12 throughout time?

13 So the results are on the next slide.

14 So these are for the electricity savings
15 from all these Beyond Utility Programs. We do
16 have a nicer spread here in the upper righthand
17 side from the 2021 AAEE portion than we did in
18 2019 because we had, you know, we had more
19 programs, we focused more on the variation of
20 savings, or really focused only on the variation
21 of savings, and we got a little bit more granular
22 into what programs really belong into what AAEE
23 scenario. Again, Scenario 3 is the one in red
24 towards the bottom of that curve.

25 Next slide, please.

1 So this is the same for the gas savings
2 from the Beyond Utility Programs. Some of these
3 programs, of course, like I mentioned, like Prop
4 39 and such, are ending. Some of the programs
5 are pilot programs that only exist for a few
6 years. And so then, even for an aggressive
7 scenario, those programs simply end, so when --
8 we wouldn't have additional first-year savings
9 after a certain point, and that's why everyone
10 sees that tapering out, other than the fact that
11 gas maybe might not be the focus of all of these
12 programs anymore.

13 Next slide, please.

14 So now we're going to move on into our
15 additional achievable fuel substitution, which
16 we've called AAFS, and this is a new product for
17 2021.

18 Next slide, please.

19 So for 2021, we developed additional
20 achievable fuel substitution as an annual and
21 hourly load modifier to the Baseline Demand
22 Forecast. We used a manner similar to the one
23 which was developed for AAEE, so we tried to use
24 AAEE as a template for AAFS. But AAFS was
25 conceptualized as being separate for AAEE, so we

1 would put all the energy efficiency savings in
2 AAEE and the electrification of fuel substitution
3 impacts in AAFS.

4 Next slide, please.

5 So the development of the 2021 AAFS was a
6 little bit more rapid than the development of
7 AAEE was, simply because we could model it after
8 AAEE already. That load modifier already
9 existed.

10 We did present our thoughts and our work
11 and took feedback at the DAWG stakeholders
12 workshops on June 23rd and September 9th, as well
13 as at the IEPR Commissioner workshop on August
14 5th.

15 So our goals as for AAEE and our goals
16 for AAFS are also to continue to focus on firm
17 programs and projections since we think that the
18 core scenarios might be used for planning and
19 procurement purposes, just as they are for the
20 AAEE Forecast.

21 So as in previous iterations of the AAEE
22 Forecast, for AAFS, we also attempted to develop
23 variations around the most probably futures to
24 show other possible outcomes given either less or
25 more effort input to realize the potential of

1 existing or proposed fuel substitution programs
2 in the same way as we did for energy efficiency
3 programs.

4 Next slide, please.

5 So this looks probably a little familiar;
6 right? We have the same four sets of data
7 streams, you know, the IOU Potential Programs,
8 POU Potential Programs. And here we're looking
9 at, you know, fuel substitution or
10 electrification programs, or portions of programs
11 that have those types of impacts. Then Codes and
12 Standards impacts, that was limited to Title 24
13 this go around, and some Beyond Utility Program
14 impacts.

15 So we're calling this impacts because for
16 fuel substitution, if we are to provide the same
17 service to the end user, we are displacing gas,
18 so in some sense one could say you're saving gas,
19 but you are actually going to be adding
20 electricity. So it's a negative electricity
21 savings if we're looking at that from that
22 savings perspective, so that's why we wanted to
23 call this impacts rather than savings because
24 that can get a little confusing.

25 So we've kept the Scenario 3 here, the

1 Mid-Mid or sort of Business-as-Usual Scenario 3,
2 and think that this is our best representation of
3 what things might look like based off the
4 programmatic data that we have collected. So
5 then the Mid-Low Scenario 2 has less fuel
6 substitution penetration, whereas the Mid-Mid
7 Plus Scenario 4 has more fuel substitution
8 penetration than the Mid-Mid Scenario 3.

9 So if you're actually going to think
10 about what's more conservative from a grid
11 planning perspective, one might think that, you
12 know, having something that necessitates load
13 growth, such as fuel substitution does, you know,
14 estimating a slightly higher fuel substitution
15 penetration would be a more conservative planning
16 scenario.

17 So then you also might notice that there
18 is no Scenario 1. The idea was that the -- since
19 Fuel Substitution Programs are just emerging, you
20 know, there's a lot less or sometimes very little
21 historical data there, there's more uncertainty,
22 and the actual impact amounts currently are
23 smaller. So that's why we thought a low version
24 of the fuel substitution impacts made sense and
25 very low might not, so we did not have a Scenario

1 1.

2 Then for Scenario 4, we called this Mid
3 Plus because it's really just an aggressive view
4 of what the business-as-usual piece might look
5 like.

6 And then we started getting into -- for
7 Scenarios 5 and 6, we wanted to add some more
8 speculative contributions for what kind of fuel
9 substitution could come online, you know, but
10 isn't, right now, motivated by any existing
11 programs, like there's no mechanism for making
12 that happen yet. So that's why we have some
13 variation in the names there.

14 So let's go to the next slide.

15 So this shows our negative savings;
16 right? So this is the added electricity due to
17 programmatic fuel substitution efforts in the
18 Mid-Mid or Scenario 3 Business-as-Usual AAFS.
19 The Title 24 fuel substitution is that portion
20 based on the electrification motivated, starting
21 with the 2022 vintage of Title 24.

22 Then we have the big blue wedge here with
23 the IOU Fuel Substitution Programs. Those
24 were -- the Fuel Substitution Programs were
25 included in the CPUC's Potential and Goals Study

1 this time. And then we added the low income
2 portion because that low income portion wasn't
3 included with the Potential and Goals version
4 this time.

5 So similarly, we modeled the POU Fuel
6 Substitution Program impacts, as well as from the
7 smaller different workbooks here that are the
8 Beyond Utility components in orange.

9 So that's for the electricity side where
10 we'd be adding some electricity due to fuel
11 substitution.

12 And then on the next slide, this is
13 showing the gas that would be displaced by those
14 programs. So that could be, you know, called a
15 gas savings for that state -- the Mid-Mid
16 Statewide Scenario 3 Forecast.

17 All right. Next slide please.

18 So in 2019, we did have a very small
19 speculative contribution due to all-electric new
20 construction, so some sort of penetration of all-
21 electric new construction that could be motivated
22 by things like local ordinances or other such
23 efforts. And that was included within our 2019
24 AAEE Forecast. So this is what you're seeing.
25 You're seeing that adjusted value here for the

1 electricity for 2022 to 2030 in the blue curve.

2 Then for our 2021, which is the first
3 time we have our AAFS proper, that Business-as-
4 Usual Mid-Mid Scenario 3 Forecast is shown in
5 red. So even the programmatic contributions that
6 we have projected now in our Business-as-Usual
7 Scenario are quite a bit larger than what existed
8 in our speculative contribution to fuel
9 substitution hidden away in AAEE in 2019.

10 So then on the next slide we can see that
11 here, also, for the gas, right, the gas savings
12 then, of course, are also larger, or the
13 displaced amount of gas due to fuel substitution
14 with the programmatic impacts is larger than it
15 was with the -- it was a 1.5 percent of new
16 construction annually, all the way up to 16.5
17 percent in 2030 that was included in the 2019
18 Standards.

19 Okay. Next slide, please.

20 So this is the contribution from the IOU
21 Programs, the IOU Fuel Substitution Programs that
22 were included in the Potential and Goals Study in
23 2021. Again, the Mid-Mid Scenario 3 are the
24 parameters that were set for the adopted goals
25 for the fuel substitution measures, you know, the

1 cost effectiveness measure screening threshold,
2 and so on.

3 The only piece that didn't come from the
4 Potential and Goals Study here is the lighter
5 blue row here with the IOU Low Income Fuel
6 Substitution Program contributions because, like
7 I said, that wasn't included in the modeling this
8 time per the 2021 PG Study. That was based on
9 filings from the Low Income Programs that SCE was
10 running and extrapolated out to the other IOUs.

11 Next slide, please.

12 So this gives the breakdown of the IOU
13 electrification or Fuel Substitution Program
14 savings. Most of this is coming from Market-
15 Based Electrification Programs. There is a red
16 sliver here in the bottom from Low Income Fuel
17 Substitution. So this is for the electricity
18 impacts; right? It's negative because we're
19 actually adding electrical load with fuel
20 substitution.

21 Next slide, please.

22 So these are the gas impacts that we
23 would see from IOU program contributions and,
24 again, the Market-Based in blue, the Low Income
25 in red.

1 Next slide, please.

2 So for the POUs, we extensively
3 interviewed all willing POUs that we reached out
4 to. We ended up relying on preliminary pilot
5 program data from LADWP, so many thanks to them
6 to provide us this data on their Electrification
7 Programs and projections. And then some data
8 from SMUD who -- and Pasadena and Palo Alto.
9 They had some cost projections, number of
10 participant projections, and there were some
11 estimated fuel, future GHG reductions. So
12 combining all of these things, we had the core
13 data set from LADWP and then could apply a delay
14 or a head start to the other POUs relative to
15 LADWP's fuel substitution timeline.

16 So we could vary then the fuel
17 substitution impacts from low to high, as well as
18 the uptake rates of these Fuel Substitution
19 Programs from low to high, to create the five
20 scenarios of POU -- or five scenarios of POU fuel
21 substitution contributing to AAFS in 2021.

22 Next slide, please.

23 So this is the spread of those scenarios.
24 Scenario 2 starts at the very top. Scenario 3 is
25 our Mid-Mid reference, kind of Business-as-Usual

1 Scenario in red. And then it becomes more
2 aggressive with more fuel substitution and,
3 therefore, more incremental electricity added in
4 Scenarios 4, 5 and 6.

5 Next slide, please.

6 These would be the gas components that --
7 or the gas pieces that would then be displaced
8 for the POUs that would come from the
9 corresponding IOU gas providers unless you're
10 Palo Alto.

11 And next slide, please.

12 So then we move on to the third portion
13 here with the Codes and Standards which was
14 focusing on Title 24. As mentioned before, the
15 2022 vintage of Title 24 Standards did focus on
16 electrification, the prescriptive requirements,
17 encouraged -- or the prescriptive requirements
18 had electrification of one end use depending on
19 building climate zone for residential
20 construction. They also had some requirements
21 for commercial construction. For residential,
22 those could be avoided in favor of additional
23 energy efficiency depending on what the builder
24 chose to do. For commercial, some of those could
25 also be avoided.

1 So the total fraction, of course, of new
2 construction would have to add up to 100 percent.
3 But approximations are -- estimations were made
4 as to what percentage may be based off of cost
5 effectiveness and such would be partially or
6 completely electrified buildings, either new
7 construction or additions and alterations, and
8 that went into a FS, and then the other
9 percentage that would comply with the -- under
10 the increased energy efficiency piece would go
11 into AAEE.

12 So the breakdown is, again, the same
13 where in the 2022 Standards are incorporated for
14 all AAFS scenarios here because those are, you
15 know, on the books. We have a good idea of what
16 those are. We know what they're going to look
17 like, I mean, the regulation has been adopted.
18 But the impacts thereof, basically, what
19 percentage will choose to go, you know, do the
20 partial or complete electrification versus what
21 percentage will choose to do higher energy
22 efficiency, right, that is yet to be seen, you
23 know, as those buildings are built starting in
24 2023.

25 So then the 2025 Standards, of course,

1 have just started underway, so those are included
2 in a very conservative way starting in Scenario
3 3. And the 2028 Standards begin to be included
4 in Scenario 4.

5 So next slide, please.

6 So these are the electricity impacts on
7 the Title 24 fuel substitution. Again, of
8 course, they're negative because we're adding
9 electric load when we have electrification of
10 buildings, partial or complete.

11 So next slide, please.

12 This then is the gas displaced. I
13 apologize for all those extra zeros. The number,
14 it's 350 is the maximum on that vertical scale,
15 MM therms, so don't get too excited. It is a
16 fair amount of gas displaced but is a period, not
17 a comma there, it's a decimal. And it just
18 looked very odd but it was too late to change it.

19 All right. Next slide, please.

20 So this gives us our last slice here of
21 the AAFS scenario contributions. The top grid
22 includes the individual workbooks, you know, the
23 CCA and REN fuel substitution impacts from those
24 programs, local government ordinances where, you
25 know, there are quite a number of local

1 governments that are requiring all-electric new
2 construction or electric, you know, all-electric
3 for specific end uses, you know, and that sort of
4 thing.

5 Then, of course, our Build and Tech
6 Program where, you know, there is some
7 uncertainty exactly what those impacts will look
8 like but, of course, it's funded. It is going to
9 occur. You know, it's all included here in our
10 AAFS in the same type of variation where we
11 bundled those two, what we know very well, right,
12 in the top rows, in the middle section what we
13 know, have a little bit less historical data on
14 or maybe only funding information. And the
15 question then is exactly how that funding is
16 going to translate into impacts?

17 Then the industrial and ag pieces in the
18 more salmon color, those are a little bit more
19 speculative, just like they were for the energy
20 efficiency portion.

21 And then we are proposing for our
22 Scenarios 5 and 6 for AAFS to add some additional
23 speculative fuel substitution using our Fuel
24 Substitution Scenario Analysis Tool. So this is
25 a technology-based fuel substitution and it's

1 very much looking at, you know, what's
2 technically achievable. And then one would have
3 to consider what types of programmatic efforts
4 might be actually necessary to reach various
5 goals that we might design those scenarios for,
6 whether they're a 2030 goal or a more long-term
7 midcentury goal.

8 Next slide, please.

9 So this gives us only the programmatic
10 contributions for the Scenarios 2 through 6 for
11 AAFS from the Beyond Utility fuel substitution.
12 There's no additional technology-based fuel
13 substitution included here yet, so that would be
14 more speculative and would be designed to meet
15 some of these aggressive goals that our state
16 has.

17 Next slide, please.

18 This is the same picture for the gas
19 impacts of programmatic fuel substitution as
20 captured in the Beyond Utility Programs, so no
21 additional speculative portion included here yet.

22 And next slide, please.

23 So we've added this additional load
24 modifier. The AAFS, or additional achievable
25 fuel substitution, so we might need to revisit

1 our comments at forecasting agreement language
2 after it's been determined what various agencies
3 and their stakeholders actually end up using and
4 for what purpose.

5 Then as we do this, we need to consider
6 which combinations of AAEE and AAFS scenarios are
7 compatible with each other given the total gas
8 displacement potential, as well as program
9 funding sources; right? Because if you're
10 funding a Fuel Substitution Program, you might
11 not be funding a Gas Energy Efficiency Program.

12 So right now the programmatic
13 contributions to AAFS are still small enough that
14 they don't appear to cause any issues with the
15 gas energy efficiency that we currently have, but
16 that can change in the future, and it certainly
17 can change for the more speculative scenarios
18 that we would design for Scenarios 5 and 6 that
19 are more focused on various policy goals in that
20 high electrification future.

21 So last slide.

22 Thank you very much for letting me tell
23 you about our work on the energy efficiency and
24 fuel substitution load modifiers to the Baseline
25 Demand Forecast.

1 COMMISSIONER MCALLISTER: Great.

2 COMMISSIONER GUNDA: Thank you, Ingrid,
3 for that excellent presentation. I just want to
4 begin by just kind of noting a couple of things.

5 One, you know, the kind of AAEE analysis
6 is always under a compressed timeline, given the
7 different pieces coming together. And I know
8 you've been putting a lot of time on this
9 particular product to make it happen. So first
10 of all, just congratulations for just getting
11 this done and put together for commenting, so
12 just wanted to acknowledge your incredible
13 contribution.

14 Second, I wanted to comment, is this
15 is -- I mean maybe it's just me seeing these
16 presentations over and over and then my brain is
17 slowly beginning to grasp the detail. But this
18 is -- this was really well structured in terms of
19 the different components, how you kind of laid
20 them out, both from the different measure
21 buckets, but also the different scenarios. So I
22 found it extremely helpful in the way you laid it
23 out and the presented it. So just, again, wanted
24 to note your contribution in making this
25 information accessible to the broader audience

1 because that's an important element of the public
2 process, so thank you for that.

3 A couple of questions. I mean, there's a
4 ton. There's a lot to digest here and it's hard
5 to kind of go into all the pieces. But just at a
6 very, very high level, I've got a couple of
7 questions.

8 I started the first one. Given that
9 there is a huge amount of potential funding that
10 might be coming through, you know, our new
11 revised budget or, you know, the new budget for
12 2022, there was some preliminary indications of a
13 pretty large energy budget and some money for,
14 you know, kind of the building decarbonization
15 and such, and also the federal stimulus, are we
16 looking at those impacts in any of our scenarios
17 or is that something we want to just wait for the
18 next year?

19 MS. NEUMANN: So we're looking at funded
20 or, you know, programs that were under discussion
21 when we started this work, you know, early this
22 year. Then as far as, you know, some of the
23 speculative pieces, you know, for industrial and
24 ag and, you know, some of the things that the
25 POUs might have been telling us that they're

1 planning on in the future, right, when we look at
2 those very aggressive Scenarios 5 and 6, there is
3 this component of, you know, there is -- there's
4 technically achievable potential but it's
5 unfunded; right?

6 You know, so we didn't really look at --
7 we don't have dollar amounts that would be
8 required to fund that; right? That's not a
9 dimension that we have in our analysis yet. But
10 one could maybe, you know, think that, well, if
11 there is so much additional funding, one could
12 think that these are places where it could be
13 applied and start reaching some of those impacts.

14 COMMISSIONER GUNDA: Great. So
15 implicitly, you know, in some of our aggressive
16 scenarios, there is that kind of motion that we
17 try to capture in terms of what additionally can
18 be done while we don't have the mandated funding
19 at this point. Great.

20 So kind of a second question just on the
21 AAFS specifically. As we look through some of
22 the statewide versus, you know, both on the gas
23 and the electricity side, are there any kind of
24 comments from stakeholders in terms of, you know,
25 the levels that we're capturing here? I mean,

1 like what did we hear from the stakeholders in
2 terms of their comfort in the design of the
3 scenarios? But, also, if you could just kind of
4 help set this up in contrast to some of the 3232
5 work we've done, you know, whether the, you know,
6 AAFS numbers that we have in the Mid-Mid case
7 here are -- you know, what level are they with
8 the 3232 goals at this point?

9 MS. NEUMANN: Yeah. So that's, I think,
10 that's kind of ongoing work. And they are less
11 and -- I mean, they're certainly less for the
12 Business-as-Usual case. It looks like maybe some
13 of the programmatic pieces that we have all the
14 way up to Scenario 6 might be getting close to
15 some of the minimal goals; right? But this is
16 still very preliminary. We haven't quite flushed
17 that out.

18 And there was something else you said.

19 COMMISSIONER GUNDA: Yeah. In terms of
20 the stakeholder input on that --

21 MS. NEUMANN: Oh, right.

22 COMMISSIONER GUNDA: -- By using this
23 yeah.

24 MS. NEUMANN: Right. So I think,
25 especially with the POU's, there were a lot of

1 plans to have additional fuel substitution
2 programs come online but it was a little -- it
3 felt a little bit more speculative than this is a
4 goal, this is certainly what's going to happen.
5 It's like these are things we are working on but
6 then, of course, it has to pass through their
7 boards and things like that. So we included some
8 of those in the most aggressive cases.

9 And then I think a general sentiment from
10 some of the utilities that we've spoken to is
11 that it has become harder and harder for them to
12 attain some of the energy efficiency goals, and
13 that even, you know, even though we see that the
14 Potential and Goals Study is dropping the amount
15 of energy efficiency that they might expect an
16 IOU to be able to achieve, right, as far as
17 setting the goals for them, the IOUs are still
18 struggling to do that. They do seem to see some
19 more potential in the electrification programs.
20 But then their analysis on that is, also, fairly
21 new.

22 So we'll be in contact with them, and a
23 lot of checks and balances, I think, over time.

24 COMMISSIONER GUNDA: Yeah. Great. So I
25 should probably know this but I do not, and I

1 apologize for this basic question here, to the
2 extent in our AAFS, do we consider the impacts of
3 future RNG, or hydrogen and such, impacts or we
4 don't at this point?

5 MS. NEUMANN: No. No. This is
6 displacing pipeline natural gas by
7 electrification. This, no, it's not that broad
8 of an approach. It's really, you know, what
9 programs exist now. I mean, there are some of --
10 there are some other programs, I forgot the name
11 of it, but in the Central Valley, like switching
12 propane to electric, you know, that sort of
13 thing. But then that's not displacing gas, so
14 it's a little bit -- it's more fuel switching
15 than fuel substitution.

16 But if something like that were to become
17 more statewide, right, that would, of course, add
18 electric load and we would want to include that
19 in some way in our forecast.

20 And then I suppose probably talk a little
21 bit more to the gas people about how to deal with
22 RNG if that -- if something like that comes to
23 fruition. I mean that, again, is a little
24 different because you would still be, you know,
25 taking RNG, right, whether you're mixing that

1 into the pipeline or not, but you wouldn't be
2 adding electric load. So I'm not sure if that
3 has the same kind of place in this kind of
4 AAEE/AAFS analysis. I mean, it seems like the --
5 if we're doing --

6 COMMISSIONER GUNDA: Right. Right.

7 MS. NEUMANN: -- a fuel switching,
8 sometimes that could be important because we do
9 need this for planning and procurement purposes;
10 right? So then one would need to know if added
11 electricity is being added. So whether one might
12 all that something different, who knows, but
13 right now --

14 COMMISSIONER GUNDA: Great. Great.

15 MS. NEUMANN: -- it's not included.

16 COMMISSIONER GUNDA: Awesome. Thank you,
17 Ingrid. We'll catch up with you with more
18 questions, but I'll pass it on to Commissioner
19 McAllister or Commissioner Monahan.

20 COMMISSIONER MCALLISTER: All right.

21 COMMISSIONER GUNDA: Yeah. Commissioner
22 McAllister?

23 COMMISSIONER MCALLISTER: Great. Yeah.
24 So thanks, Commissioner Gunda. And you already
25 asked a couple of the questions that I want to --

1 would ask. And it actually gives me the
2 opportunity to dig in a little bit more, so thank
3 you for that.

4 Let's see. So thanks again. I'll just
5 reiterate, thanks for this analysis. And you
6 know, this is a great structure to approach these
7 issues and give them some rigor. And, you know,
8 and that's what we have to do with the forecast;
9 right? Because this is all about having
10 scenarios that are sort of within the bounds
11 that, you know, allow us to not -- to
12 underpinning reliability. And you know, this is
13 part of the forecast; right? So this goes out
14 into the world and actually has an impact.

15 And so I think it's worth pointing out
16 that the team that does this work is very much --
17 kind of has like an accounting mindset, you know?
18 You're sort of you'll believe things when you see
19 the data that supports them; right?

20 And so that's, you know, that's a rock-
21 solid foundation for our policies going forward
22 in terms of, you know, discussing across the
23 various agencies, you know, settling generally on
24 the Mid-Mid Scenario and some different versions
25 or, you know, iterations on that, a little bit on

1 either side in terms of, you know, what we're
2 going to use for the forecast.

3 And so I want to just sort of appreciate
4 that fact that, you know, this modeling is
5 really -- you know, the staff makes every effort
6 to ground truth anything that goes into the
7 modeling.

8 And so having said all that, you know, I
9 want to just highlight the fact that we have
10 incredible urgency to pivot our buildings. And
11 so the FS, the AAFS, and the AAEE, you know, our
12 strong hope in all of the work that, you know,
13 many of us do here at the Commission is really
14 aimed at moving the needle toward low-carbon
15 technologies in particular and, you know, highly,
16 as part of that, highly efficiency technologies;
17 right?

18 And so, really, I wanted to focus a
19 little bit on the Scenarios 5 and 6. And Vice
20 Chair Gunda already brought up the AB 3232 work.
21 I want to ask, was there some consideration or
22 did Staff talk about doing an actually AB 3232
23 scenario, you know, sort of saying, okay, now
24 that we know and we've done all this modeling in,
25 you know, the Assessments Division and put

1 together with the Efficiency Division the AB 3232
2 Report, the legislature asked us what it would
3 take to get our buildings by 2030 to 40 percent
4 below 1990 levels of carbon emissions; right?

5 And so that really begs a couple
6 questions. One is, did we sort of look at that,
7 the answer, right, which was basically heavy
8 electrification, even across many of our existing
9 buildings; right? And so wanted to sort of get
10 your view of whether that was considered and how
11 that could be done.

12 And then, also, you know, I think since
13 we're both interested in efficiency and sort of
14 the forecasting and, you know, the electrons and,
15 you know, gas molecules going through our energy
16 systems, we obviously have to be, you know,
17 interested for forecasting purposes in, you know,
18 kilowatt hours and therms. But we also have to
19 be interested in the carbon piece of that.

20 So I'm wondering if, you know, one output
21 of this could be, okay, this scenario actually
22 has the following carbon impacts. So I think,
23 you know, sort of make that an outcome. Maybe
24 it's informational. But I think it's very
25 important to be able to compare and contrast some

1 of our scenarios.

2 So there are really two questions. One
3 is 3232 specifically. And the other is, you
4 know, the possibility of adding some carbon
5 metrics to our forecasting outcomes.

6 MS. NEUMANN: Yeah, so I think all of
7 this is -- that is ongoing work; right? We were
8 focusing on the forecast proper, you know, so the
9 energy system impacts.

10 And then as far as, you know, an AB 3232
11 scenario, I think that is an ultimate goal to
12 have something like that. Because the idea was,
13 well, we have these speculative -- you know, we
14 have this idea of having some speculative AAFS
15 scenarios because, you know, there's only so much
16 that you would augment existing programs by;
17 right? But we know that more technology
18 substitution can exist; right? So we wanted to
19 see, you know?

20 But then we need to integrate the actual
21 programmatic contributions that we already have
22 once those are maximized. And we need to
23 subtract those from possible end-use-based gas
24 that still exists for additional fuel
25 substitution; right?

1 COMMISSIONER MCALLISTER: Yeah.

2 MS. NEUMANN: So that's the piece that
3 we're still trudging through. And we have some
4 preliminary work done on that. And I think it
5 will -- you know, some of this is going to feed
6 more into our, you know, long-term demand
7 scenarios and we can look at that.

8 I mean, it's interesting, you know, that
9 you said with the GHG impacts because you can't
10 really compare. You can't really have an AB 3232
11 scenario because it's one that's based off of GHG
12 goals, not energy goals, until you do that
13 conversion; right? So we sort of have a rough
14 back-of-the-envelope one where it looks like
15 maybe our maximized programmatic contributions
16 all the way up to 6 get us there, right, but it's
17 a back-of-the-envelope calculation right now,
18 so --

19 COMMISSIONER MCALLISTER: I think that's
20 mostly true. I mean, I think there's -- it's
21 mostly just math, except for maybe the piece of,
22 you know, speculation about how much RNG or non-
23 fossil gas, you know, might be in the gas grid.
24 But we pretty much know what the trajectory is
25 for electricity, carbon content, and most of our

1 gas content, or at least enough to make some --

2 MS. NEUMANN: Right.

3 COMMISSIONER MCALLISTER: -- valid
4 assumptions.

5 So I would, you know, I would encourage
6 that. So I think the scenario isn't that hard to
7 translate into energy terms from the carbon
8 terms, but thanks. I appreciate it.

9 I do really appreciate the fact that, you
10 know, you need to sort of -- part of the question
11 really goes to how much market transformation
12 we're going to get; right? Because once we get
13 the market moving in the direction that it needs
14 to, to decrease carbon, then there aren't going
15 to be programs. You know, much of the activity
16 will be out there in the marketplace with no
17 programs at all. It will just be happening.

18 And so I think appreciation of that
19 market transformation kind of urgency and goal
20 that we have I think is something. Admittedly,
21 it's difficult to put into a forecast where
22 you're trying to ground truth everything. But I
23 do think it's absolutely the way markets have
24 happened in the past in California for solar and,
25 you know, many, many technologies.

1 And so if we don't at least try to
2 capture that, we're going to miss it. And,
3 actually, we're going to see this accelerated
4 trend that we haven't accounted for in the
5 forecast. And, obviously, it's hard to tell when
6 that would happen or if it would happen.

7 MS. NEUMANN: Well, and that's really
8 interesting --

9 COMMISSIONER MCALLISTER: I think it's
10 worth --

11 MS. NEUMANN: -- right?

12 COMMISSIONER MCALLISTER: Yeah. I mean,
13 that's kind of the California model, you know, is
14 that we end up sort of marshaling marketplaces to
15 do much of the work over the long term themselves
16 without, you know, getting the ball rolling with
17 policy and funding and programs; right?

18 MS. NEUMANN: So what you said reminded
19 me of another thing that we're looking at. So
20 the CARB, right, so CARB put out their State
21 Implementation Program where they saying that --
22 and some of the Air Quality Management Districts
23 had spoken to us about this maybe potentially
24 happening earlier in the summer, you know, that
25 they wanted locally to have bans on equipment

1 that's sold, you know, based on NOx emissions;
2 right?

3 And what might happen then would be that
4 if, you know, the NOx limitations are at this
5 level, that you're, essentially, requiring all-
6 electric equipment; right? And if that occurs,
7 not just locally but statewide, then you could --
8 you know, and that's proposed in CARB's SEP Plan
9 to occur in 2030. So then we've seen some things
10 where, if you did that, then all of a sudden you
11 would just have everything all-electric, never
12 mind, you know, codes and standards or incentive
13 programs, like you mentioned, and it would just
14 take off then.

15 COMMISSIONER MCALLISTER: Exactly right.

16 MS. NEUMANN: And you know, so then we
17 were thinking about building a scenario that
18 looks like that, as well, you know, sort of in
19 that --

20 COMMISSIONER MCALLISTER: Um-hmm.

21 MS. NEUMANN: -- aggressive range. I
22 mean, when -- I think there's some speculation as
23 to, you know, how, you know, if this will
24 actually occur or to what extent. You know, is
25 it -- how is it going to ramp up? So we were

1 thinking about --

2 COMMISSIONER MCALLISTER: For sure.

3 MS. NEUMANN: -- doing that kind of
4 thing, too, and seeing what that could look like
5 and where that could go.

6 COMMISSIONER MCALLISTER: Well, that
7 would be really -- that would be really
8 interesting. I mean, we are seeing that we're
9 going to need to use jurisdictions across all the
10 agencies. You know, it's not just about Title 24
11 Building Standards. You know, that's a very
12 specific set of authorities that we have.

13 Air quality and the State Implementation
14 Program -- or Plan at ARB, you know, that will be
15 focused, probably, on the nonattainment air
16 districts, right, which are much of the state.
17 And so that, you know, in Part 11 of the Building
18 Code also has a lot of thinking going on about
19 how that's going to work going forward.

20 So I think these scenarios, although they
21 sort of, from the modeling perspective, they
22 still seem -- you know, they're not actual
23 programs that are actually, you know, 100 percent
24 certain. They are actually likely to occur in
25 some form, I think.

1 And I'll just point out, you know, this
2 market transformation may happen more quickly
3 than we thought. I mean, I don't know if folks
4 saw the news about Tejon Ranch that came out
5 yesterday, but they finally reached an agreement
6 to build almost 20,000 units down in Southern
7 California around the Tehachapis. And that
8 project will be all-electric and zero-carbon.
9 And so that's a massive development that will be
10 really moving markets. And I'll -- there's an
11 *L.A. Times* article that I just put in the chat
12 there but -- oh, actually, just to the panelists.
13 Maybe we can put that -- make that more public.
14 Sorry about that.

15 But so I think, you know, we will be
16 seeing this trend kind of moving forward as
17 people try to figure out solutions for
18 decarbonization.

19 I'm talking too much but I think, you
20 know, I want to just really encourage us to think
21 about how we do these more aggressive scenarios.

22 And I want to encourage everyone online.
23 I mean, we've got 120 people or so listening in.
24 You know, the attendees are obviously committed
25 to this conversation and getting it right as

1 well. And so I want to invite them to bring sort
2 of places where some more -- you know, some
3 deeper thinking or more possibilities about what
4 may be happening in the not-too-distant future so
5 that we can start to build scenarios that are a
6 little bit, you know, outside the box.

7 And then we can figure out how to sort of
8 lay them out in the spectrum of scenarios and how
9 we present to those to the world as part of the
10 forecast or not. But I think there's a lot of
11 really positive movement there.

12 And as Commissioner -- or as Vice Chair
13 Gunda said, you know, it's likely we will get
14 some resources to, you know, fertilize the
15 terrain here and, you know, support, whether it's
16 local governments or, you know, loan, you know,
17 guarantees or interest rate buydowns and things
18 like that, where we can really get out there and
19 move some capital. And once the capitalists put
20 some money here, and there's a lot of capital
21 floating around out there, then that's -- that
22 could really move the market.

23 And so I think it's to our benefit to be
24 ready for those changes when they happen to be
25 able to model them and kind of tune into them

1 earlier, you know, rather than later.

2 So with that, so there's a lot to talk
3 about, I mean, I'm sure. Let's get together, you
4 know, as this moves forward and figure out what
5 additional, if any, scenarios or sort of pathways
6 we can identify that might be a help, might be
7 worth adding into the modeling. But you know,
8 there is just so much urgency to get out there
9 and ramp this marketplace up to decarbonize, so
10 lots to talk about.

11 And even our Business-as-Usual, you know,
12 quote unquote, "Business-as-Usual", is pretty
13 darn aggressive, so in terms of, you know, we're
14 really pushing the envelope with the instruments
15 that we have, so -- but we need to do more. You
16 know, there's just so much urgency and we need to
17 bend that curve.

18 So -- but thanks so much for the -- for
19 laying it all out. I mean, there's a lot to like
20 in the scenarios and, you know, a lot of policies
21 that I think we'll see. You know, it's a
22 portfolio. And just like a stock portfolio or
23 something, you know, some of them will succeed
24 and really ramp quickly and other ones may not.
25 So it's good to have this diverse, you know,

1 array of initiatives to help us get to, you know,
2 the levels of, you know, efficiency and
3 substitutions that we will need to get to our end
4 goal in 2030, 2045, 2050.

5 So thanks, Ingrid. I appreciate that.

6 And I will cede to Commissioner Monahan
7 if you have any questions.

8 COMMISSIONER MONAHAN: I do. Well, and
9 it might be more of a discussion point with
10 everybody because I think, you know, what I'm
11 seeing is we're struggling with a new language
12 around energy efficiency when it comes to
13 including so-called beneficial electrification,
14 like building electrification, transportation
15 electrification, and we're trying to develop new
16 terms and they're changing all the time; right?
17 And so this additional achievable fuel
18 substitution, additional achievable energy
19 efficiency, they're both examples of kind of how
20 we're trying to evolve the language.

21 And this builds off what you were saying,
22 Commissioner McAllister, too about, well, should
23 we be looking at greenhouse gas? Should we be
24 looking at energy impacts broadly? Often we say
25 energy when we mean electricity. And I would

1 encourage us all to be more like disciplined in
2 that. I think some of the -- Heidi had showed
3 some slides about energy but it was actual
4 electricity. And because our Demand Forecast is
5 so important for grid planning, I think we
6 naturally sort of just default into energy being
7 the same as electricity and it's not.

8 And so this question, like additional
9 achievable fuel substitution, I think, oh, well,
10 isn't that transportation electrification? Why
11 wouldn't that be there? But right now it's just
12 gas and it seems to be more on the buildings,
13 industrial side.

14 So I still feel like we're -- we don't
15 quite have the language right for what we're
16 talking about. And I'd love Commissioner
17 McAllister and Vice Chair Gunda, and Ingrid, your
18 thoughts, maybe even Heidi, about that.

19 But just like this, you know, I would
20 say, you know, transportation electrification is
21 an efficiency strategy because electrification is
22 so much more efficient than internal combustion
23 when it comes to vehicles. And it's also a fuel
24 substitution strategy but it's not counted here.

25 So there's sort of like -- can we

1 integrate? Can we figure out a language that
2 will work for the entire system and then we can
3 just stick to it? But it feels like we're not
4 quite there yet.

5 COMMISSIONER MCALLISTER: Yeah, so that's
6 a great point.

7 And I would just point out that, so, you
8 know, we will hear about the Transportation
9 Forecast in the afternoon, and that's an Energy
10 Demand Forecast, and I think, you know, they're
11 sort of different. So I totally agree with you,
12 transportation and heat pumps, you know, which is
13 a main -- one of the principal electrification
14 strategies for decarbonization, both of those
15 have the benefit, the dual benefit that they move
16 to a less carbon-intensive technology and they
17 are also highly energy efficient.

18 COMMISSIONER MONAHAN: Um-hmm.

19 COMMISSIONER MCALLISTER: But that
20 doesn't always happen that way; right? So heat
21 pumps are inherently more efficient than the
22 alternatives, and electric transportation,
23 inherently more efficient, and so that's great.

24 The difference, I think, is that you're
25 taking liquid fuels, for the most part, and

1 you're translating them into electricity that
2 then goes in the electric forecast, whereas with
3 heat pumps you are actually taking natural gas,
4 you're taking, you know, gas, fossil gas at the
5 present moment, and moving it over to
6 electricity.

7 So one focus, and I think Ingrid can
8 probably speak to this, of the IEPR this year has
9 been teasing out the -- you know, being more
10 explicit, and Vice Chair Gunda has been leading a
11 lot of this, as well, being more explicit about
12 the linkages between gas and electricity, both at
13 the generation level and at the end-use level,
14 because they are really, you know, obviously, as
15 you say, intertwined.

16 And so I do think we're -- I do think the
17 work does actually make that link. And I think
18 the, you know, the Demand Forecast increasingly
19 is not just a siloed gas forecast and a siloed
20 electric forecast but it actually has all these
21 linkages built in. And so I think that's not
22 always clear from the presentations because, sort
23 of necessarily, we have to kind of talk about
24 them in sequence, you know, in series.

25 But I think your point is extremely well

1 taken that, you know, we -- that all these dots
2 are getting connected, you know, and we have to
3 move with that reality --

4 COMMISSIONER GUNDA: Yeah. Just wanted
5 to --

6 COMMISSIONER MCALLISTER: -- to make
7 sure --

8 COMMISSIONER GUNDA: Yeah. Just wanted
9 to comment, I think, Commissioner Monahan and
10 Commissioner McAllister. There's a couple of
11 high-level points I think, you know, just
12 sticking to the spirit of the conversation which
13 is, you know, having kind of a more systemwide
14 idea and systemwide kind of consensus on the
15 terminology, I think, is a really good suggestion
16 at this intersection as we move towards the
17 energy transition.

18 And you know, I think in a two-day
19 workshop, even though it's like the electricity
20 and the gas side, I think the more broader the
21 energy demand, you know, I take the point from
22 Commissioner Monahan on how do we think about
23 this as a wholistic system and think through the
24 cross-sectoral impacts on the different fuels,
25 whether it's electricity, gas? You know, we do

1 have a gas-lean forecast that we do and that's --
2 you know, so how do we kind of combine all of
3 them? I think it's a really good point.

4 And I just want to, you know, ask our
5 team to kind of think through, you know, how do
6 we do that? And then, you know, hopefully for
7 the next IEPR, kind of put some suggestions on,
8 you know, this broader technology that just is
9 more compatible with the energy transition.

10 And the second kind of point I think
11 Commissioner McAllister noted, and I really agree
12 with that, and kind of maybe, Ingrid, you could
13 weigh in? Again, I don't want to add any work
14 for this forecast but, you know, the next
15 forecast, as we think through.

16 You know, one of the things that we're
17 observing, both on the demand side and the supply
18 side, is, you know, there is an energy speak, and
19 there's a carbon speak, and there's air quality
20 speak; right? And I think no matter where we
21 start from, I think we should be able to have
22 metrics in all those arenas, and I know it's kind
23 of hard to do that.

24 For example, a high electrification, you
25 know, if additional achievable fuel substitution,

1 it would be great if the Demand Forecast and the
2 different demand modifiers were to have some sort
3 of a map, like Commissioner McAllister suggested,
4 of what it would be in terms of carbon content;
5 right? It's a quick cross walking between these
6 different strategies and different agencies and
7 the mandates we have.

8 And kind of being able to crosswalk and
9 say, yeah, this scenario will not, you know, go
10 all the way to 3232 levels but this is within the
11 forecast domain where we're looking at the
12 reasonableness, but maybe this is considered
13 under the demand scenarios pathways where we have
14 that. And I think having that ability to
15 crosswalk the metrics, I think, is extremely,
16 extremely helpful.

17 The same thing on the supply side. You
18 know, when we talk about these strategies, you
19 know, one of the things, you know, there has been
20 suggestions over time to think about efficiency
21 as a candidate resource on the supply side are
22 the elements of efficiency. There has been
23 suggestions on a variety of elements to be talked
24 through as potential candidate resources in our
25 resource planning.

1 And then that kind of goes to this other
2 question of how do we value resources, right, on
3 the supply side, you know, whether it's a dollar
4 per, you know, kilowatt month, or whatever it is?

5 So again, there is a lot of different
6 metrics we use on both demand and supply side
7 that are not cross-walkable at this moment. And
8 I think that that is something we could
9 contribute to the state next year in terms of
10 being able to come up with that framework.

11 But also, to Commissioner Monahan's
12 point, you know, how do we then, you know, create
13 a taxonomy that is cross-walkable, also, that
14 provides a more, you know, more -- that really
15 provides an opportunity for us to kind of talk
16 through a system-level transition rather than any
17 specific sector of fuel type?

18 COMMISSIONER MONAHAN: And I wonder,
19 building off that, I mean, just a starting point
20 of having overall energy use. And if we can
21 distinguish that, the fossil portion of that, I
22 think that would be sort of a movement towards
23 this. Because -- and that will really highlight,
24 right, electricity uses going up but, overall,
25 energy use is going down in the 2030 time frame,

1 and here's what it means in terms of fossil
2 energy use, as well.

3 I think those are really -- and those
4 are -- I mean, it's derivatives of carbon but
5 it's like kind of moving towards that more
6 systemwide approach that gets away from this
7 compartmentalization and focus on the electricity
8 sector kind of implications versus the overall
9 energy system implications.

10 COMMISSIONER GUNDA: Yeah. I love that
11 idea, Commissioner Monahan. I think that's a
12 great way of kind of thinking about the overall
13 carbon content of the energy that we're using,
14 you know, whether it's in a fossil electricity
15 and where it's coming from and being able to
16 do -- show a downward trajectory on the overall
17 pathways, I think it would be great. Thank you
18 for that suggestion. It's great.

19 COMMISSIONER MONAHAN: And I want to
20 emphasize, this is really cutting edge work,
21 Ingrid, that you and the team are doing. And
22 it's -- you know, and this idea of how do we
23 think about this in a more systemwide way is
24 really going to be helpful for other states, as
25 well, who are struggling with the same set of

1 issues.

2 And I think this would provide us an
3 opportunity, maybe, to work more closely with
4 CARB, you know, coming off of their Scoping Plan
5 and thinking that through.

6 And again, Ingrid, before -- I want to be
7 just very clear, we're going to the next year
8 IEPR and I think we'll tackle some of these
9 questions there. I definitely don't want to
10 pressure any additional work at this point for
11 this year but I think these are great
12 conversations.

13 And just want to, you know, bring it back
14 to you. You know, if not for the kind of work
15 that you're doing, this conversation will not
16 happen. And I'm just really glad that you're
17 providing the information that elicits this kind
18 of conversation and helps move the state forward.
19 So, again, thank you so much for your work.

20 And Commissioner Monahan, Commissioner
21 McAllister, thank you for those suggestions, as
22 well. Incredible solutions.

23 COMMISSIONER MCALLISTER: Well, I want to
24 just agree and amplify what Commissioner Monahan
25 just said about the leadership of this. you

1 know, there was, over the last -- well, a few
2 years ago and ending last year there was a work,
3 sort of a collective work or projects, that NARUC
4 and NASEO put on, organized, about comprehensive
5 electricity system planning. And this was, you
6 know, specifically the electric sector.

7 But you know, the PUC's 15 or so states
8 worked together to come up with kind of some
9 guided principles and some sort of suggestions
10 for different states with different structures of
11 their utility regulatory systems. And California
12 was able to contribute so much to that
13 conversation.

14 And you know, just people, I think,
15 Public Utilities Commissions and, certainly,
16 state Energy Offices across the country just
17 don't have this level of expertise and resources
18 on staff. You know, they're just not big enough
19 to do that. And they typically, you know, kind
20 of get the utilities to do this work.

21 And so we have the luxury, really, and
22 the urgency to be able to work alongside and with
23 the utilities, compare notes, you know, do our
24 own independent analysis to kind of confirm or
25 shift or, you know, really get the answer that we

1 think is the right answer and use that in our
2 public policy going forward. I think it's just,
3 it's an amazing opportunity that we have to lead
4 here that we do and we can continue doing, and
5 the other states really need us to do.

6 So the methodologies that you're
7 developing here to do all this work are just, I
8 think, you know, they're foundational to where
9 we, as a country, need to go. So just, I think,
10 that can't be understated -- or can't be
11 overstated, rather. I think we tend to kind of
12 be in our California world here but, you know, I
13 think it really does have an impact beyond our
14 borders.

15 So back to you, Ingrid.

16 MS. NEUMANN: I was taking notes, a lot
17 of good ideas for future work; right? A lot of
18 things we can improve upon. And it was
19 interesting what, you know, Commissioner Monahan
20 like picked up on this idea of like, well,
21 where's the transportation electrification;
22 right? So the Transportation Team is working on
23 this and they might have some more to say about
24 like having, you know, perhaps an additional load
25 modifier in the future on that, or how the are

1 incorporating it now. I mean, it certainly is --
2 it is handled by them but it's just the
3 additional achievable fuel substitution did sort
4 of turn into just being building electrification,
5 the way that we were building it up based on
6 these programs that were all building focused.

7 So, of course, that is not the end all
8 and be all of the system, as we know from our
9 other work.

10 So, yeah, thank you for all that.

11 COMMISSIONER MONAHAN: And maybe, you
12 know, I'm really sensitive to what Vice Chair
13 Gunda was saying about no additional analysis was
14 done, I agree.

15 But I wonder, I mean, maybe there's a way
16 to change the language, just additional
17 achievable fuel substitution in buildings; you
18 know what I mean? And then it becomes, then
19 you're like, okay, that's why transportation
20 isn't there and that makes sense, you know?
21 Otherwise, when you read it you think, well,
22 that's not quite the right term.

23 So maybe there's something to be done
24 around just tweaking the edges of the language.

25 MS. NEUMANN: Being very clear that we're

1 not including that portion in that --

2 COMMISSIONER MONAHAN: Yeah.

3 MS. NEUMANN: -- right? Yeah.

4 COMMISSIONER MONAHAN: The title should
5 be really clear what's in and what's out.

6 MS. NEUMANN: Yeah.

7 COMMISSIONER GUNDA: Yeah. I think it's
8 really like speaking to that moment of the
9 integrated nature of our work. You know, for so
10 long the transportation, I mean, we had like
11 seven models. All seven could distinctly work on
12 their own and then come together with the
13 different answers. But I think it's just the
14 crosscutting nature. I think it would really
15 help, kind of clarifying those.

16 So maybe, Ingrid, that could be a one-day
17 work that we could add to you in this IEPR cycle?
18 But other than that, we'll keep it there in terms
19 of just adding the specificity around the
20 sectors, if we're able to, on these slides and
21 such.

22 MS. NEUMANN: Yeah.

23 COMMISSIONER GUNDA: So --

24 MS. NEUMANN: So I think we should. You
25 know, we were debating, do we do AAFS and include

1 transportation electrification initially, right,
2 or do we call it AABE, and that just didn't flow
3 as well. But maybe it needs to be AABE because
4 that is what it is right now.

5 COMMISSIONER MONAHAN: Yeah. I would
6 argue that it's better to have accuracies.

7 COMMISSIONER GUNDA: Yeah.

8 COMMISSIONER MONAHAN: It's better than -
9 - more important than the acronym.

10 COMMISSIONER GUNDA: Yeah.

11 COMMISSIONER MONAHAN: Accuracy over
12 acronym.

13 MS. NEUMANN: Like everything evolves,
14 though, right, as we're doing the work?

15 COMMISSIONER MONAHAN: Right.

16 COMMISSIONER GUNDA: Yeah. Let's -- I
17 mean, do not acronymize the building
18 substitution, so I'll just leave it there, and
19 I'll try to come up with --

20 MS. NEUMANN: Sure. That one, no good.
21 No good.

22 COMMISSIONER GUNDA: Yeah. But, well,
23 with that, I think -- I don't know how we're
24 doing on time. I think now maybe pivoting to
25 Heidi real quick and see if there's any Q&A come

1 in?

2 MS. JAVANBAKHT: There are no questions
3 in the chat.

4 COMMISSIONER GUNDA: Great. Thank you so
5 much, Heidi. And I think I don't have any more
6 questions.

7 Commissioner Monahan or Commissioner
8 McAllister, any other final thoughts before we
9 hand it back to Heidi -- back to Heather?

10 COMMISSIONER MCALLISTER: Well, yeah, so
11 public comments. I don't -- I wouldn't -- I
12 don't think I have any closing comments but I
13 think we need to make room for public comments --

14 COMMISSIONER GUNDA: Yeah.

15 COMMISSIONER MCALLISTER: -- if there are
16 any.

17 COMMISSIONER MONAHAN: I don't. I don't
18 either but I just wanted to thank you guys for a
19 fun conversation.

20 COMMISSIONER MCALLISTER: Yeah. Yeah,
21 this was great. Thanks. Thanks a lot,
22 Commissioner Monahan, Vice Chair Gunda.

23 COMMISSIONER GUNDA: So with that --

24 MS. RAITT: Okay. Great. So we'll move
25 on to public comments. And Dorothy Murimi from

1 the Public Advisors Office is here to help us
2 with that.

3 So go ahead, Dorothy.

4 MS. MURIMI: Thank you, Heather.

5 Just a few instructions for everyone.

6 One person per organization may comment.

7 And comments will be limited to three minutes --
8 to, pardon me, to three minutes per speaker. And
9 if there are several parties interested in
10 commenting, we may need to reduce the time to
11 one-and-a-half minutes per speaker.

12 Now once I call your name, go ahead and
13 list your name and your organization or
14 affiliation. If you're on the Zoom platform, use
15 the raise-hand feature, and that looks like a
16 high-five, it's at the bottom of your screen or
17 device. And if you're solely on the phone, go
18 ahead and press star nine to indicate that you'd
19 like to make a comment, and star six to un-mute
20 on your end, and we'll un-mute your line.

21 I'll go ahead. I'm going to go ahead and
22 check for hands here and give that one moment.
23 Again, that is raise-hand feature if you are on
24 Zoom. And if you're solely on the phone lines,
25 go ahead and press star nine.

1 Seeing no hands, I'll hand the mike back
2 to you, Heather.

3 MS. RAITT: And I'll hand it back to the
4 Commissioners.

5 COMMISSIONER GUNDA: Thank you so much,
6 Heather, again, really great morning session.
7 Really appreciated both Heidi setting the stage
8 and Ingrid just kind of going through the AAEE
9 and the fuel substitution. I'll look forward to
10 hearing public comments in the record, so that we
11 can continue to move the forecast products
12 forward.

13 With that, Heather, I'm guessing, you
14 know, I don't have any final comments other than
15 that.

16 I don't know if fellow Commissioners want
17 to add anything else? I don't see any.

18 Okay, Heather, I'll pass it back to you
19 for setting up the second session.

20 MS. RAITT: Yes. So I just hope
21 everybody can come back at the two o'clock
22 session, the Transportation Forecast and Demand
23 Scenarios Project. And just a reminder that
24 there is a new link for that afternoon session,
25 so we'll be back then.

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COMMISSIONER GUNDA: Thank you.
(Off the record at the 11:59 a.m.)

CERTIFICATE OF REPORTER

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

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MARTHA L. NELSON, CERT**367

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January 18, 2022

MARTHA L. NELSON, CERT**367