

DOCKETED

Docket Number:	21-IEPR-03
Project Title:	Electricity and Natural Gas Demand Forecast
TN #:	240756
Document Title:	Presentation - Additional Achievable Energy Efficiency & Fuel Substitution
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Organization:	California Energy Commission
Submitter Role:	Commission Staff
Submission Date:	12/1/2021 3:30:56 PM
Docketed Date:	12/1/2021

Additional Achievable Energy Efficiency & Fuel Substitution

IEPR Commissioner Workshop

December 2, 2021

Electricity & Natural Gas Demand Forecast: Results



Ingrid Neumann, Ph.D.
CEC - EAD

Additional Achievable Energy Efficiency (AAEE)





Single Managed Forecast Set

- *“Energy Commission, in consultation with the CPUC and the CAISO, considered public input in selecting a single or managed demand forecast from the adopted forecast report for use in transmission planning and procurement. This set of forecast numbers is a combination of two forecast components: a base case with weather variants and an additional achievable energy efficiency (AAEE) scenario. Combined together, these create the single or managed forecast.”*
- **Three baseline cases and five scenarios of AAEE**
- The mid-mid AAEE forecast scenario will be used for system-wide and flexibility studies relied upon for procurement and transmission planning purposes.
- Because of the local nature of reliability needs and the difficulty of forecasting locally disaggregated AAEE, the mid-low AAEE scenario will be used for local studies.



Development of 2021 AAEE

- *For 2021 we utilized the same saving accounting, aggregation, and extrapolation methodology & tools as were developed for 2019*
- Historical data and potential savings projections were updated in all existing workbooks and some new workbooks were added based on recent programmatic activities



2021 Additions and Enhancements

Removed Fuel Substitution

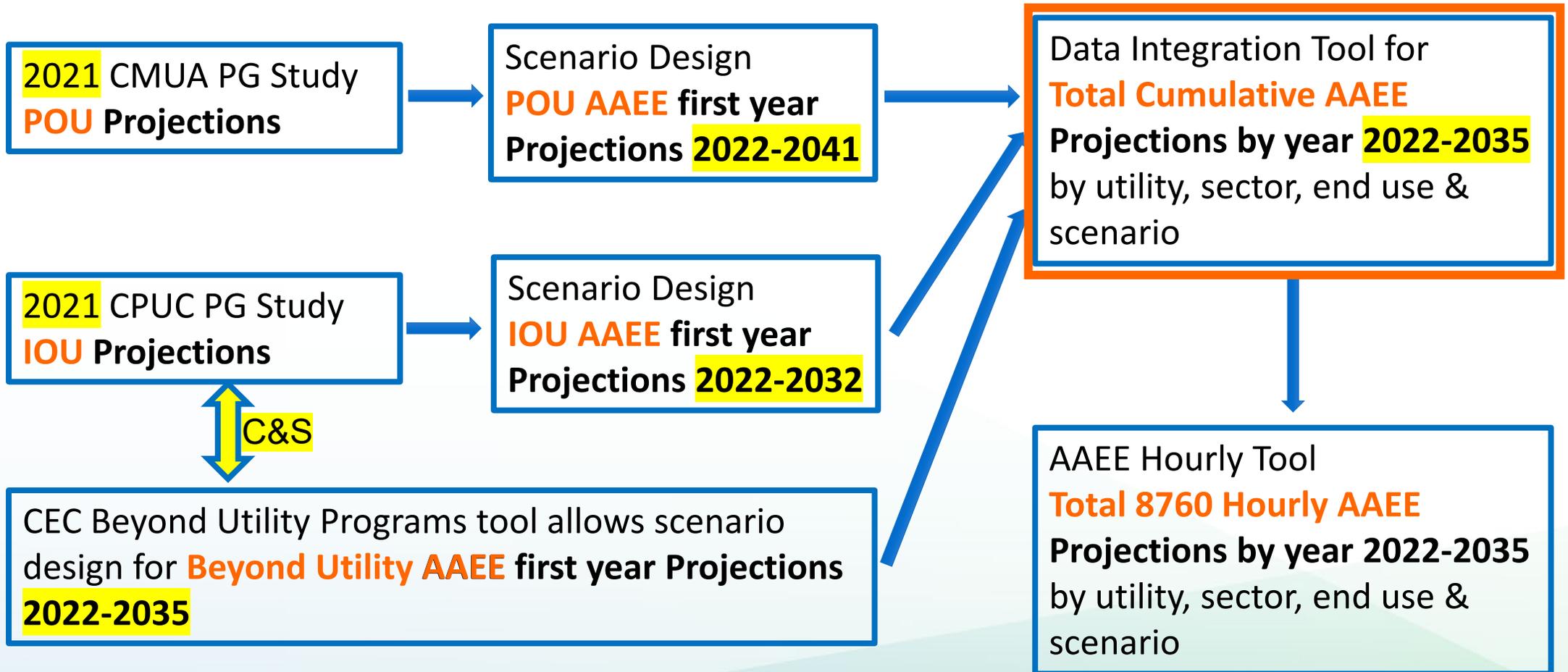
- Supplanted by Additional Achievable Fuel Substitution (AAFS)

ADDED new workbooks

- CCA and REN Program Savings (not yet modeled in PG Study)
- T24 Res & Com New Construction Fuel Sub
- Clean Energy Optimization Program (CEOP)
- IOU Low Income Fuel Sub
- POU Fuel Sub
- SGIP HPWH Incentives
- TECH-BUILD
(SB 1477 Low Emissions Buildings and Sources of Heat Energy))
- Food Processing Investment Program (FPIP)



Additional Achievable Energy Efficiency (AAEE) 2021 Process Flow Overview





Scenario Development for 2021 AAE

Lever	Mid - Very Low (Scenario 1)	Mid - Low (Scenario 2)	Mid - Mid (Scenario 3)	Mid - High (Scenario 4)	Mid - Very High (Scenario 5)	Mid - High Plus (Scenario 6)
Building Stock	2019 IEPR Mid-Case					
Retail Prices						

IOU Potential Program Savings

POU Potential Program Savings

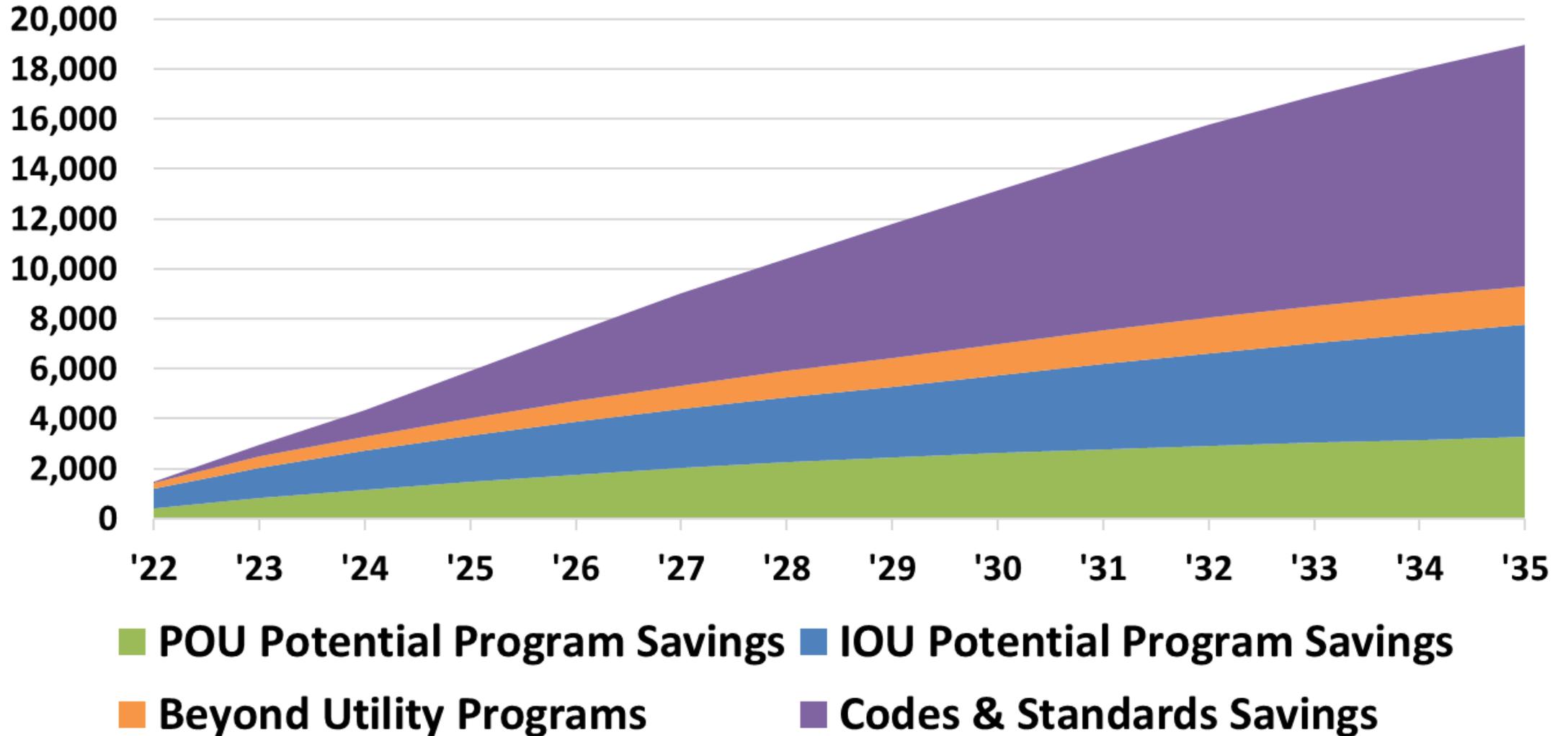
Codes and Standards Savings

Beyond Utility Program Savings



2021 AAEF Annual Savings Scenario 3 - Statewide Electricity

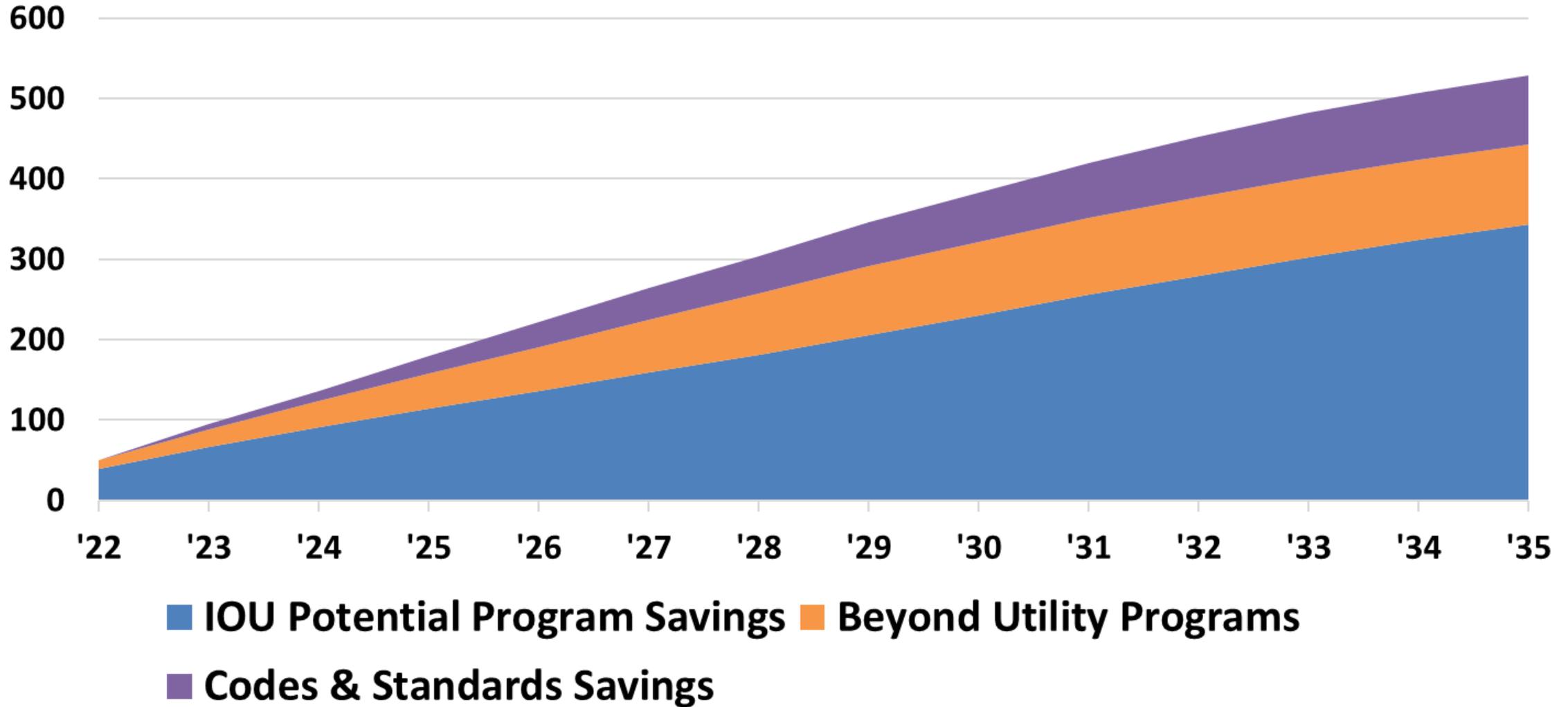
Statewide AAEF Business-As-Usual Scenario 3 (GWh)





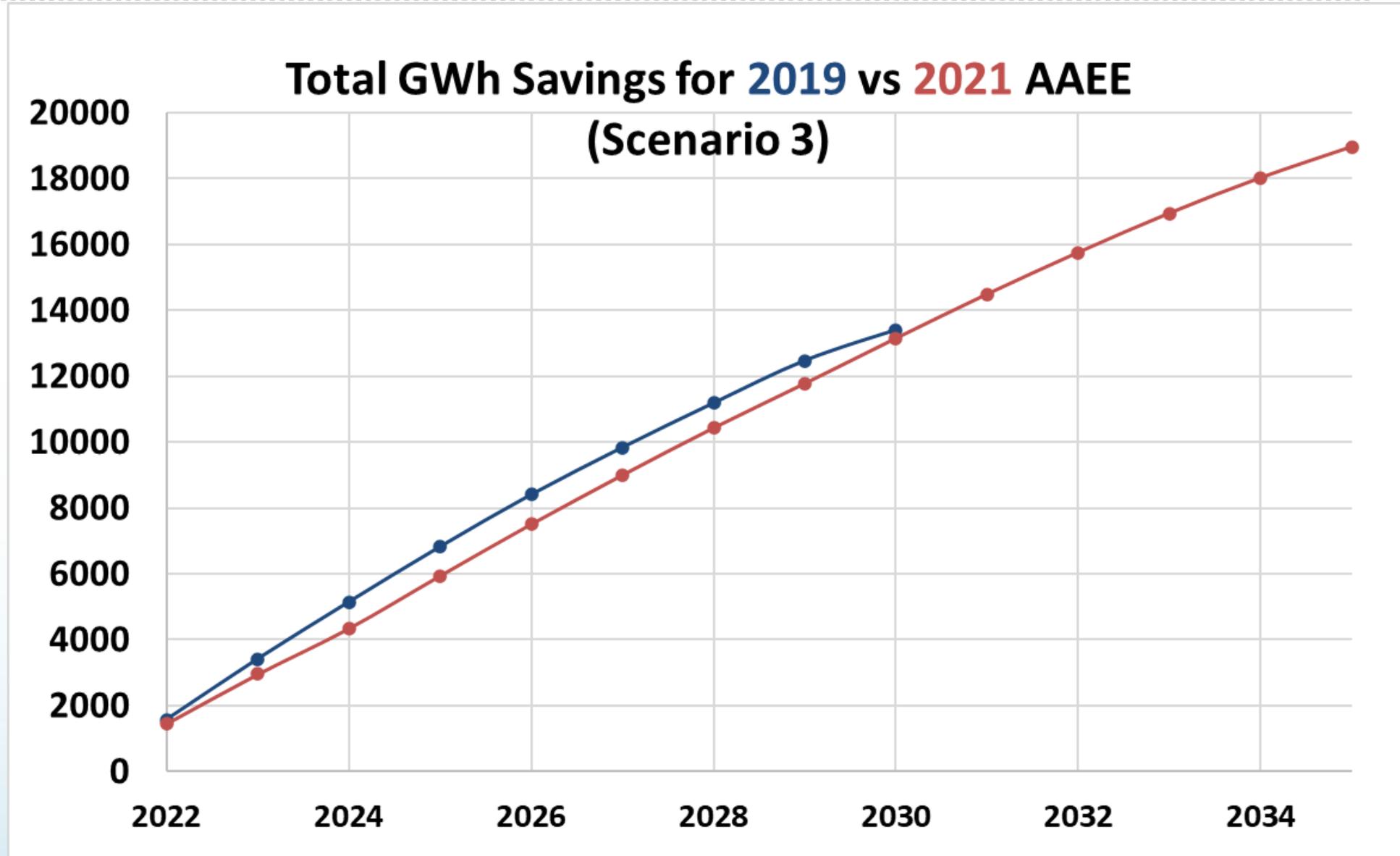
2021 AAEF Annual Savings Scenario 3 - Statewide Gas

Statewide AAEF Business-As-Usual Scenario 3 (MM Therms)



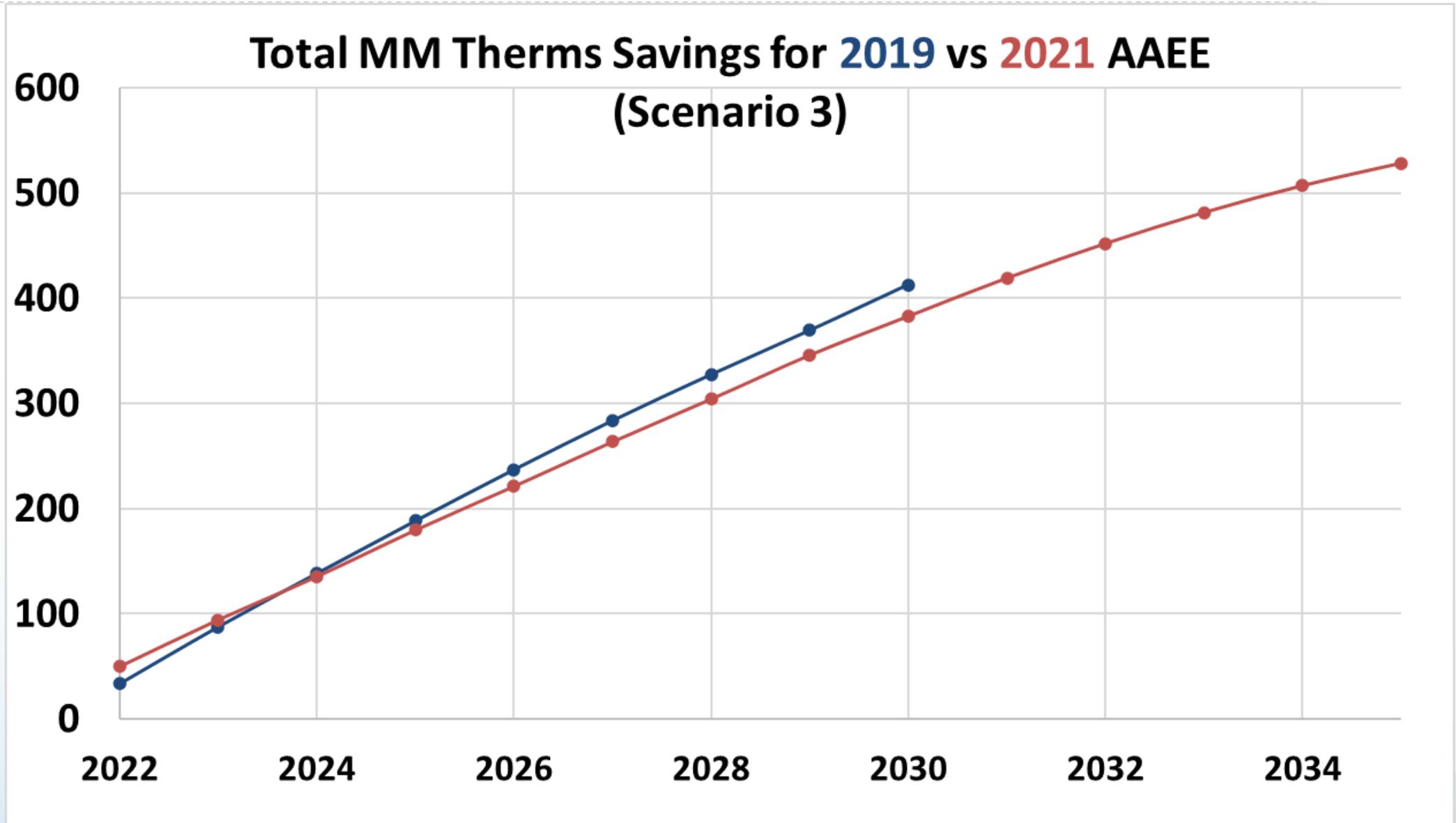


Comparing Total Statewide 2021 AAEE BAU Forecast to 2019 AAEE BAU Forecast - Electricity



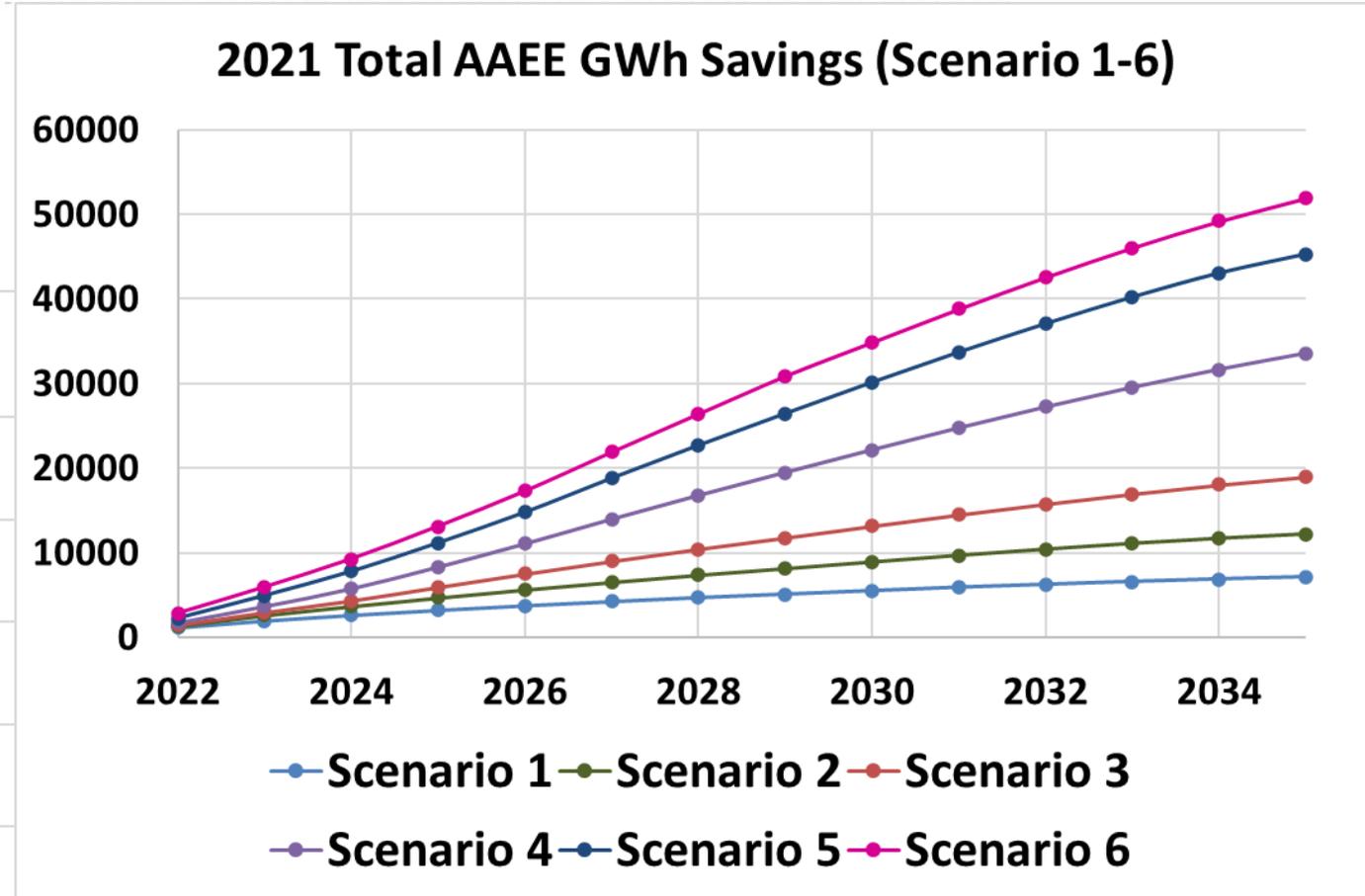
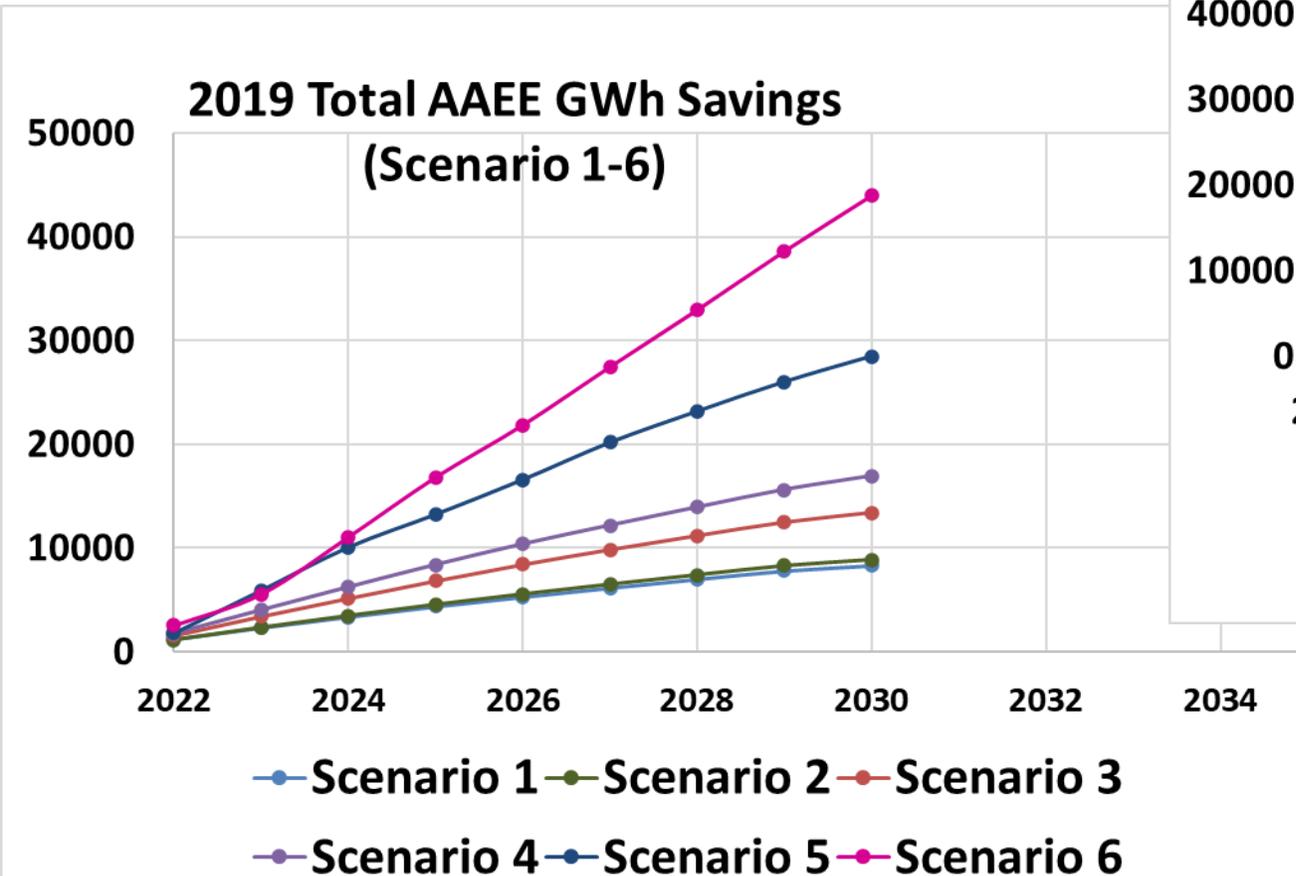


Comparing Total Statewide 2021 AAEE BAU Forecast to 2019 AAEE BAU Forecast – Gas



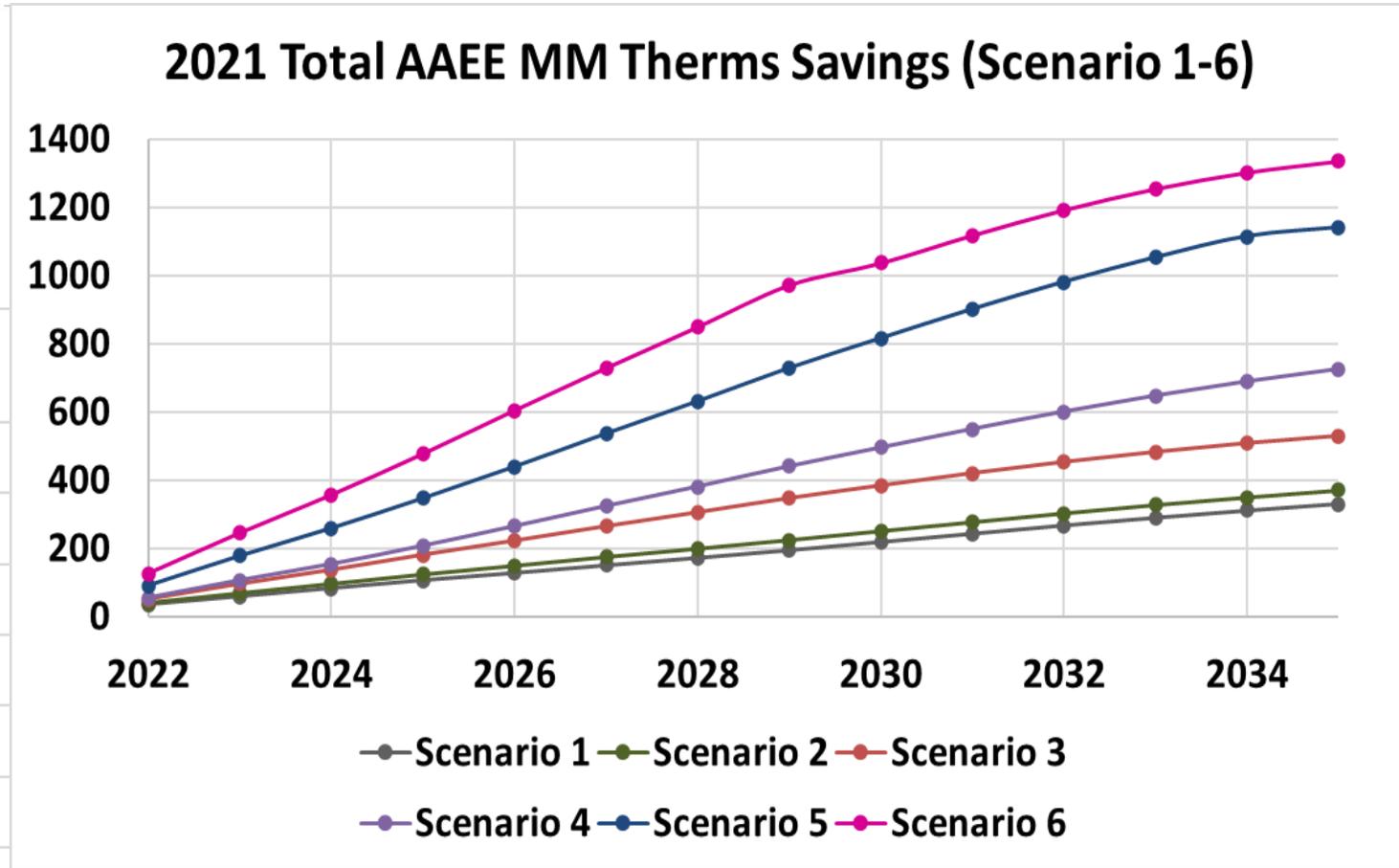
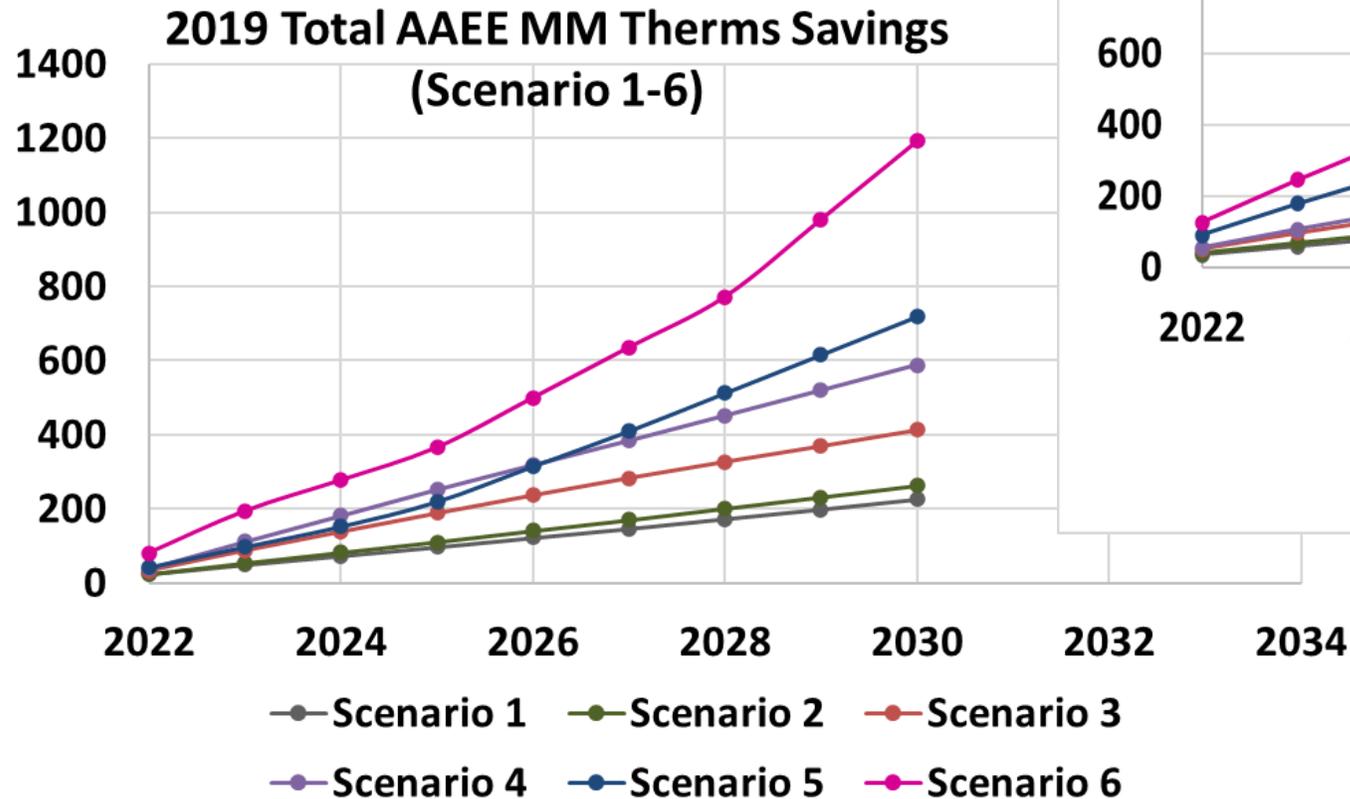


Comparing Total Statewide Spectrum of 2021 AAE E Scenarios to 2019 AAE E Scenarios - Electricity





Comparing Total Statewide Spectrum of 2021 AAE E Scenarios to 2019 AAE E Scenarios – Gas





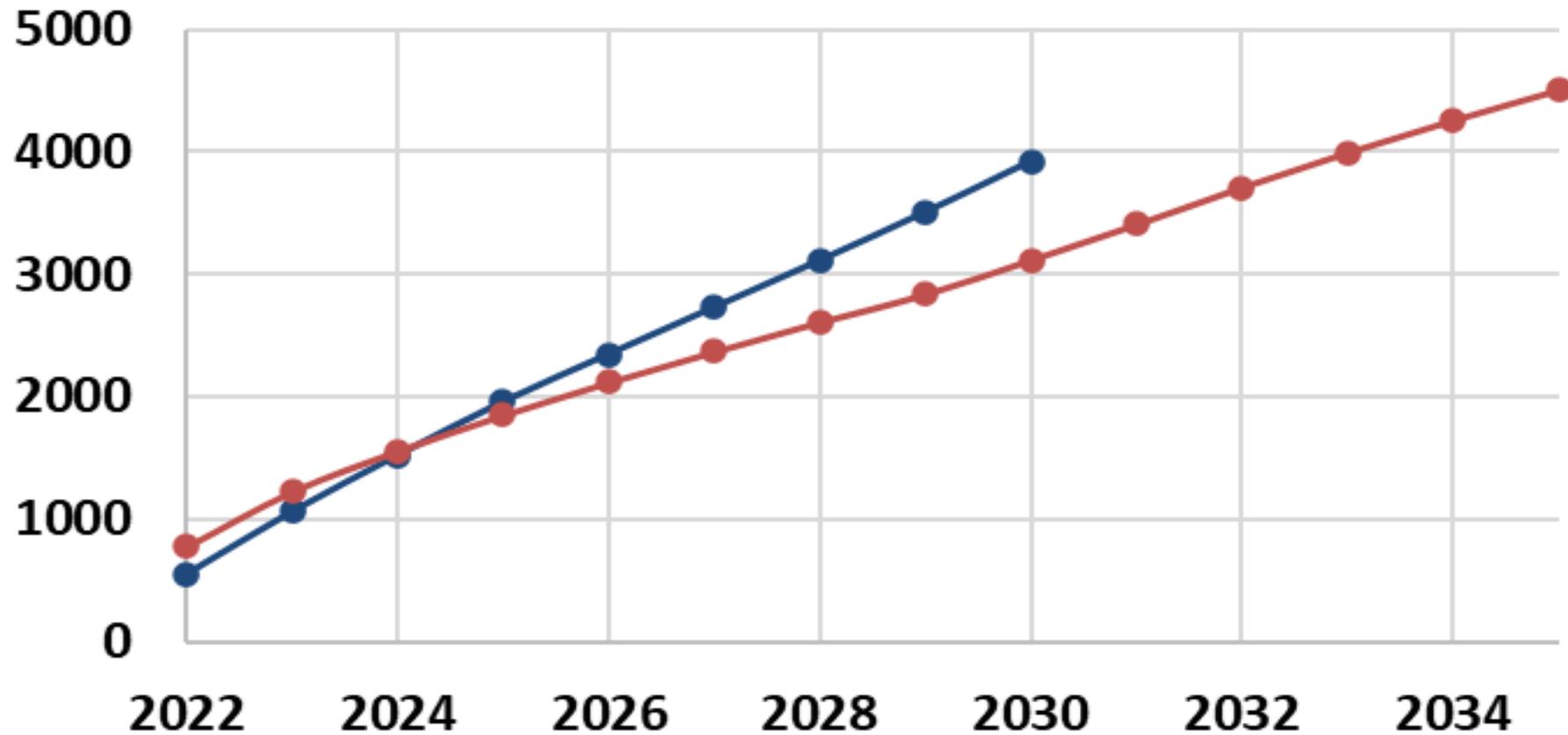
2021 IOU AAE Scenario Design

Lever	Mid - Very Low (Scenario 1)	Mid - Low (Scenario 2)	Mid - Mid (Scenario 3)	Mid - High (Scenario 4)	Mid - Very High (Scenario 5)	Mid - High Plus (Scenario 6)
Building Stock	2019 IEPR Mid-Case					
Retail Prices						
AIMS ETs	Reference		Reference	Average of Reference & Aggressive		Aggressive
Incentive Levels	capped at 25% of incremental cost	capped at 50% of incremental cost	capped at 50% of incremental cost	capped at 50% of incremental cost		capped at 75% of incremental cost
C-E Measure Screening Threshold (TRC using 2020 ACC for 2022-2023; 2021 ACC for 2024-2032)	1.25	1	0.85	0.85		0.75
Marketing & Outreach = Rebate Program Engagement Assumptions	Default calibrated value		Default calibrated value = Reference	Increased marketing strength		
Financing Programs	No modeled impacts		No modeled impacts	IOU financing programs broadly available to Res and Com customers		
BROs Program Engagement Assumptions	Conservative	Reference	Reference	Average of Reference & Aggressive		Aggressive
EE program cost adjustments	10% more than existing levels for ET	no change			10% less than existing levels for ET	
DR co-benefits: on vs. off	off				on	
COVID adjustment: on vs. off	on	off; default assumptions				
Low Income	ESA Decision Goals 2022-2026; PG Study Sc 1 Base 2027-2032		ESA Decision Goals 2022-2026; PG Study Sc1 Base 2027-2032	ESA Decision Goals 2022-2026; PG Study Sc2 High 2027-2032	ESA Decision Goals 2022-2026; PG Study Sc3 Double 2027-2032	PG Study Sc3 Double 2022-2032



Comparing IOU Programs in the BAU 2021 AAEE Scenario to the BAU 2019 AAEE Scenario - Electricity

IOU Programs GWh Savings for 2019 vs 2021 AAEE (Scenario 3)

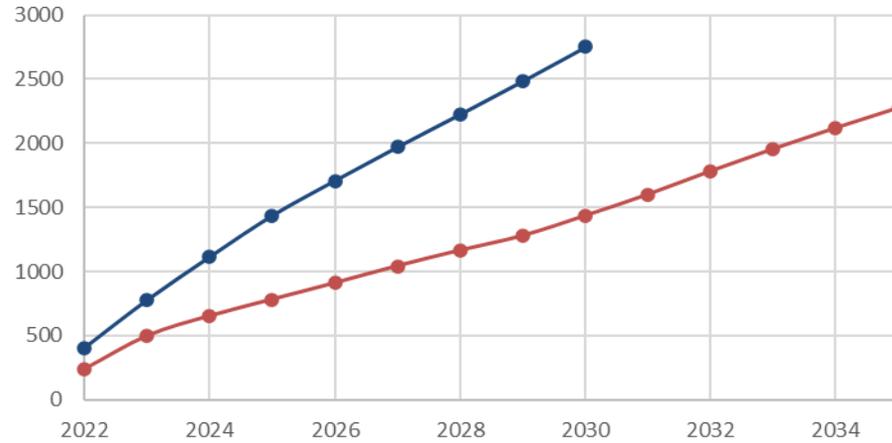




Comparing IOU Programs in the BAU 2021 AAEE Scenario to the BAU 2019 AAEE Scenario - Electricity

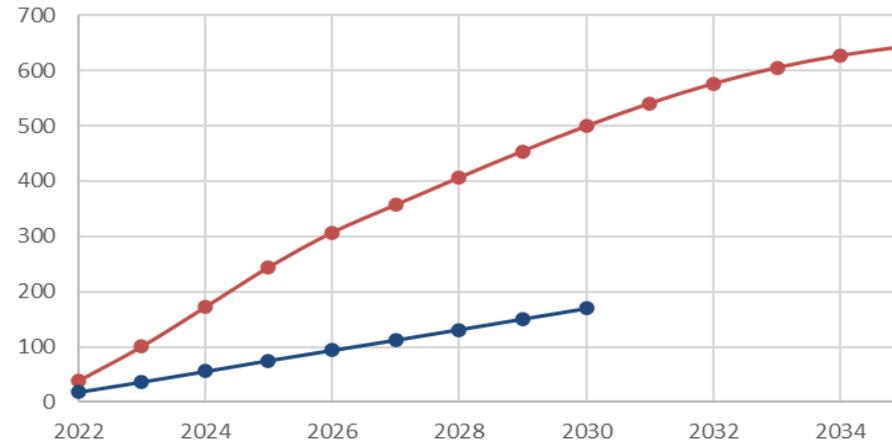
IOU Programs Rebates

GWh Savings for **2019** vs **2021** AAEE (Scenario 3)



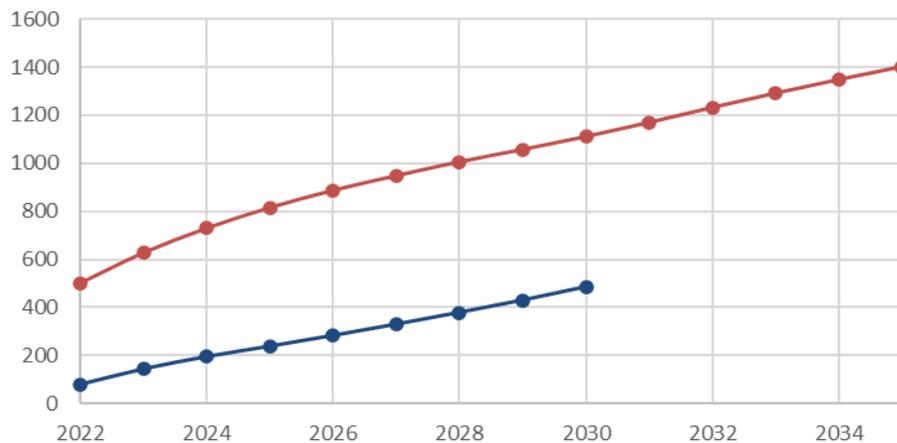
IOU Programs Rebates Low Income

GWh Savings for **2019** vs **2021** AAEE (Scenario 3)



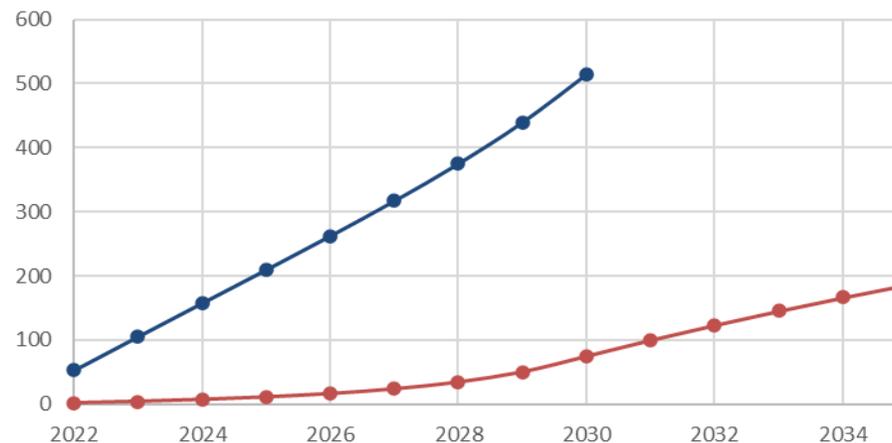
IOU Programs BROS

GWh Savings for **2019** vs **2021** AAEE (Scenario 3)



IOU Programs ET GWh

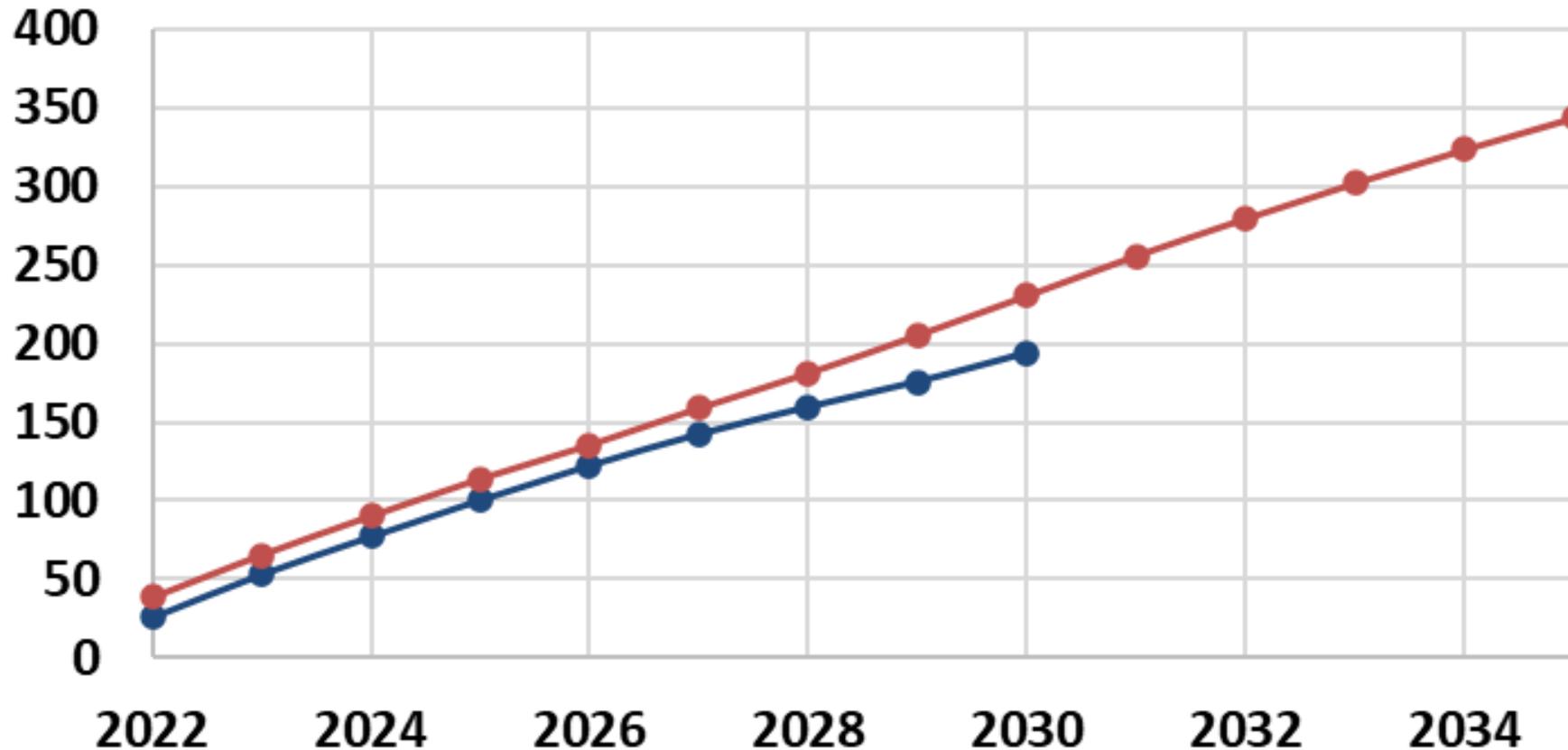
Savings for **2019** vs **2021** AAEE (Scenario 3)





Comparing IOU Programs in the BAU 2021 AAEE Scenario to the BAU 2019 AAEE Scenario – Gas

IOU Programs MM Therms Savings for 2019 vs 2021 AAEE (Scenario 3)

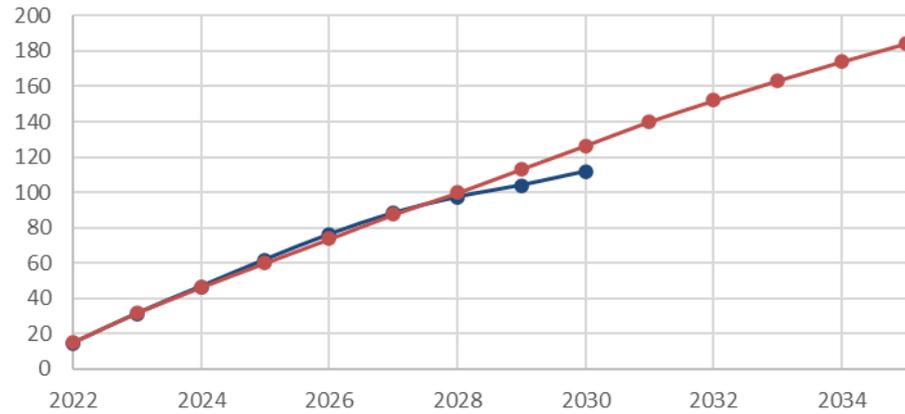




Comparing IOU Programs in the BAU 2021 AAEE Scenario to the BAU 2019 AAEE Scenario – Gas

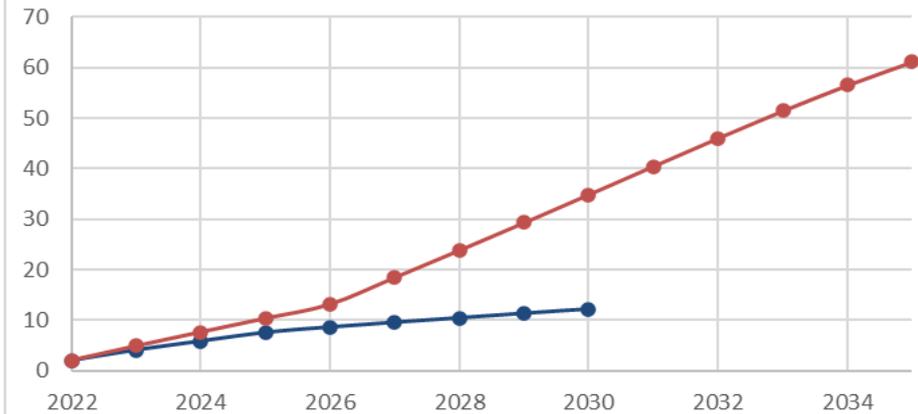
IOU Programs Rebates

MM Therms Savings for 2019 vs 2021 AAEE
(Scenario 3)



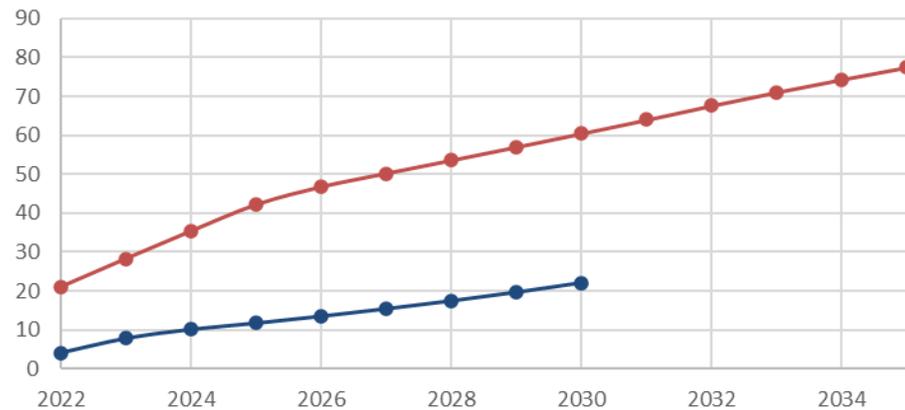
IOU Programs Rebates Low Income

MM Therms Savings for 2019 vs 2021 AAEE
(Scenario 3)



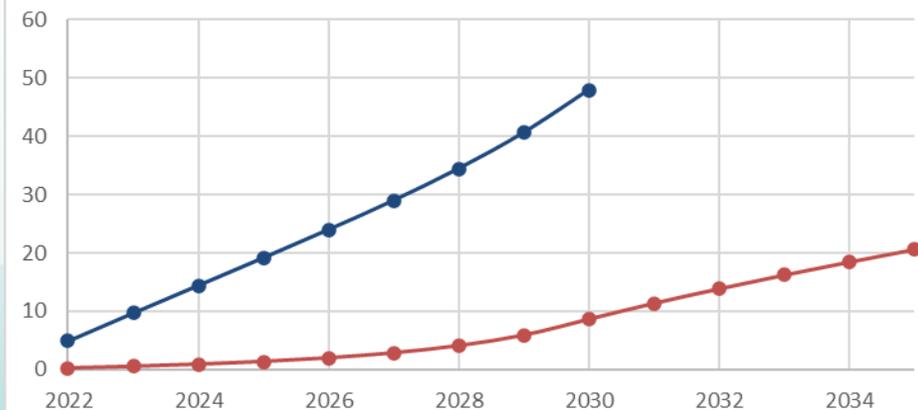
IOU Programs BROS

MM Therms Savings for 2019 vs 2021 AAEE
(Scenario 3)



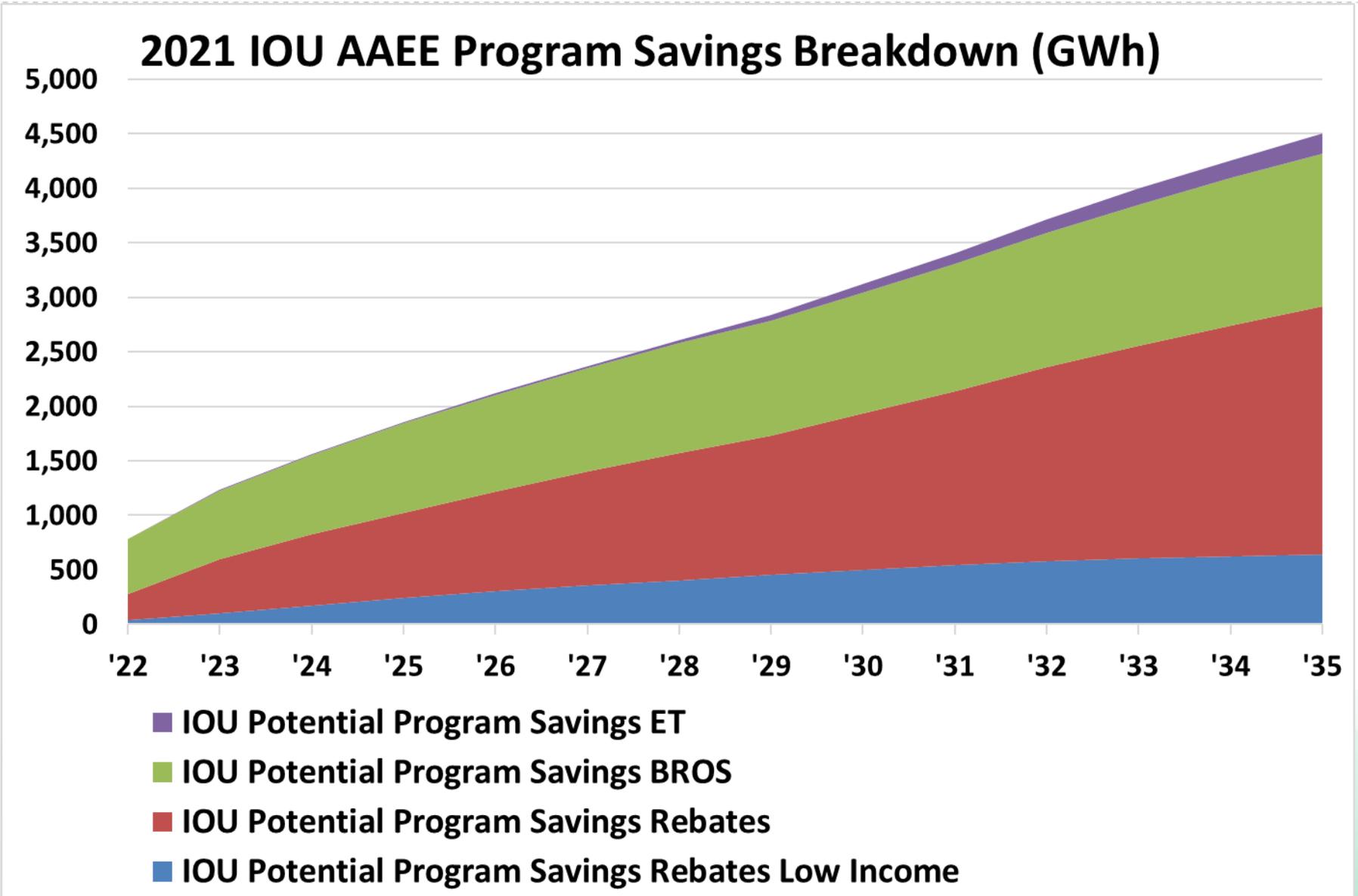
IOU Programs ET

MM Therms Savings for 2019 vs 2021 AAEE
(Scenario 3)



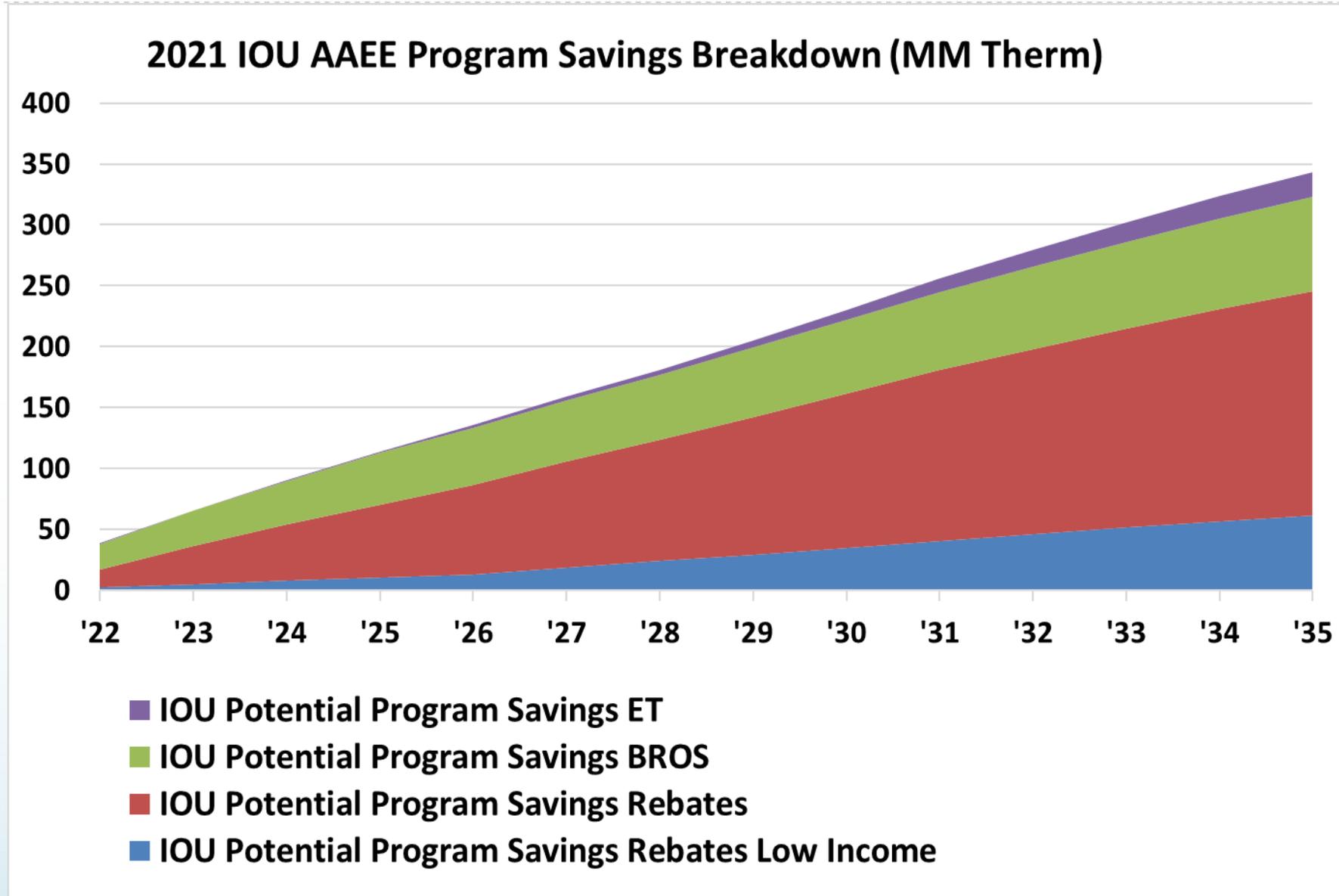


Comparing IOU Programs in the BAU 2021 AAEE Scenario - Electricity





Comparing IOU Programs in the BAU 2021 AAEE Scenario – Gas





2021 POU AAEE Scenario Design

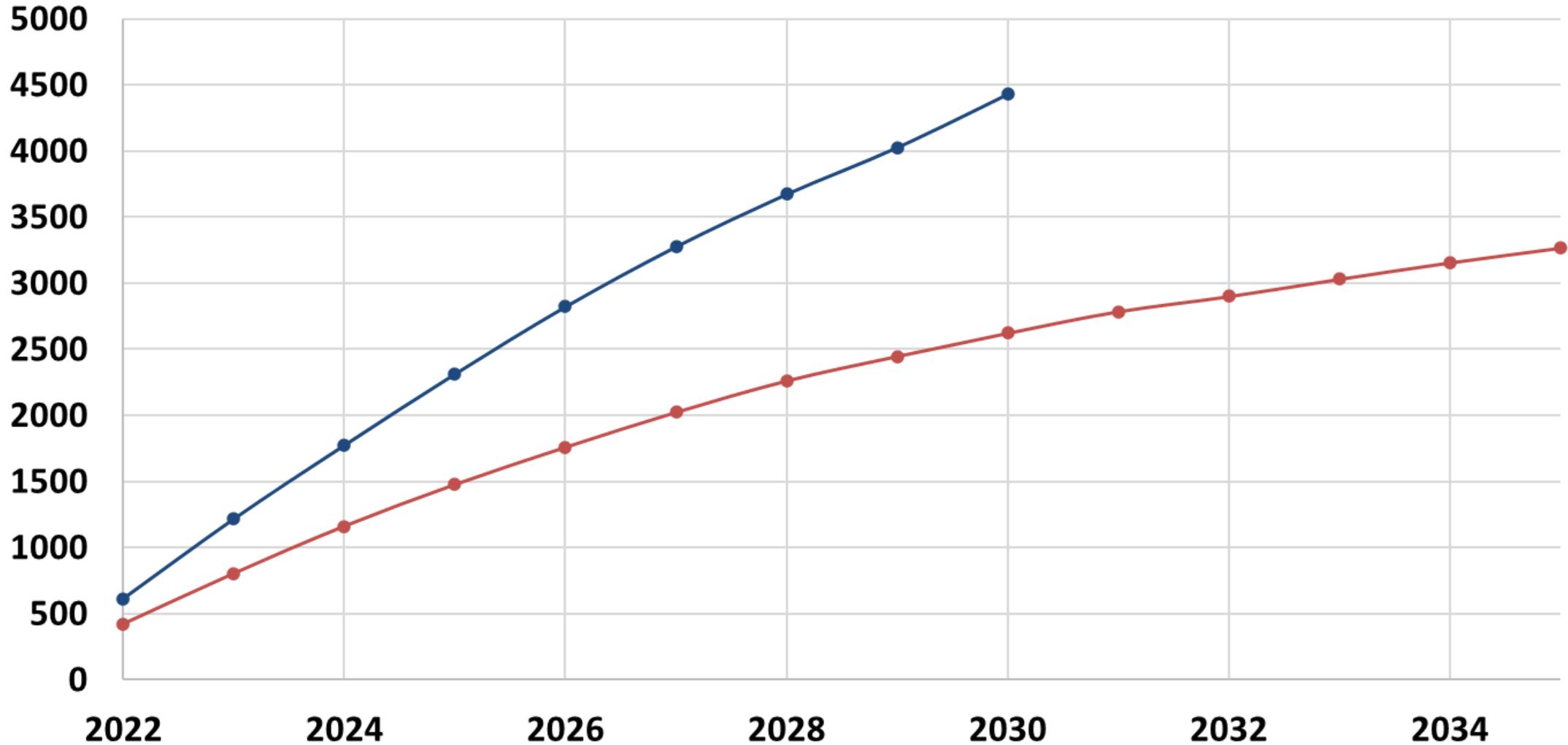
Lever	Mid - Very Low (Scenario 1)	Mid - Low (Scenario 2)	Mid - Mid (Scenario 3)	Mid - High (Scenario 4)	Mid - Very High (Scenario 5)	Mid - High Plus (Scenario 6)
Building Stock	2019 IEPR Mid-Case					
Retail Prices						
POU Program Contributions	conservative EE savings		reference EE savings			aggressive EE savings

- For each of the 38 California POU, energy efficiency savings projections were defined for the years 2022 to 2041 by GDS Associates on behalf of the CMUA
- Savings were characterized by sector, by end use, and by program name
 - Behavioral Programs were named
 - Fuel Substitution impacts were not included
- first-year Cumulative Market Potential was used as the reference level
- to create POU potential scenarios, the team calculated sector-by-sector (Residential, Commercial, Industrial, and Agricultural) ratios from the 2021 PG study IOU data



Comparing POU Programs in the BAU 2021 AAEE Scenario to the BAU 2019 AAEE Scenario - Electricity

POU Program GWh Savings for 2019 vs 2021 AAEE (Scenario 3)





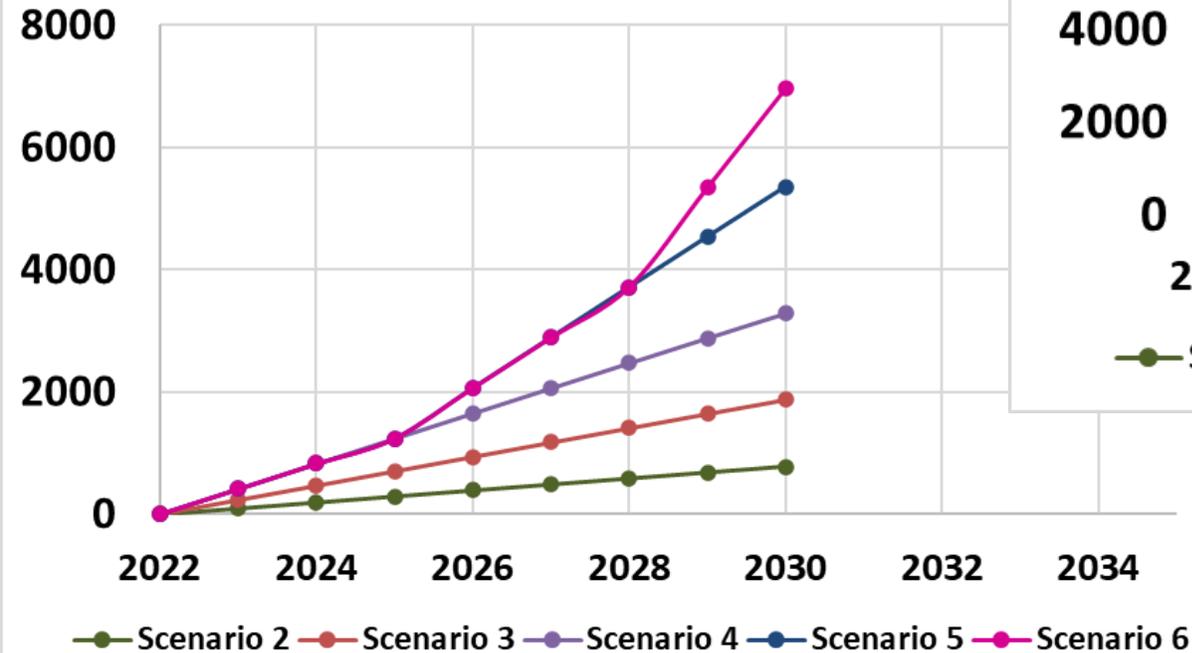
2021 C&S AAE Scenario Design

Lever	Mid - Very Low (Scenario 1)	Mid - Low (Scenario 2)	Mid - Mid (Scenario 3)	Mid - High (Scenario 4)	Mid - Very High (Scenario 5)	Mid - High Plus (Scenario 6)
Building Stock	2019 IEPR Mid-Case					
Retail Prices						
Title 24	none added above the baseline of the 2019 Standards	adding the 2022 Standards at a 20% compliance rate reduction		adding the 2028 Standards at a 20% compliance rate reduction		adding the 2028 Standards at the reference compliance rate
			adding the 2025 Standards at a 20% compliance rate reduction	adding the 2025 Standards at a 20% compliance rate reduction	adding the 2025 Standards at the reference compliance rate	adding the 2025 Standards at a 20% compliance rate enhancement
			adding the 2022 Standards at the reference compliance rate	adding the 2022 Standards at a 20% compliance rate enhancement		adding the 2022 Standards at a 20% compliance rate enhancement
Title 20	none added above the baseline of standards "on the books" in 2021	none added above the baseline of standards "on the books" in 2021		adding additional possible new measures starting 2025-2030 at a 20% compliance rate reduction	adding additional possible new measures starting 2025-2030 at the reference compliance rate	adding additional possible new measures starting 2025-2030 at a 20% compliance rate enhancement
			adding possible new measures starting 2022- 2024 at a 20% compliance rate reduction	adding possible new measures starting 2022-2024 at the reference compliance rate		adding possible new measures starting 2022-2024 at a 20% compliance rate enhancement
Federal Appliance Standards	none added above the baseline of standards "on the books" in 2021	none added above the baseline of standards "on the books" in 2021		adding additional possible new measures starting 2027-2031 at a 20% compliance rate reduction	adding additional possible new measures starting 2027-2031 at the reference compliance rate	adding additional possible new measures starting 2027-2031 at a 20% compliance rate enhancement
			adding possible new measures starting 2023- 2026 at a 20% compliance rate reduction	adding possible new measures starting 2023-2026 at the reference compliance rate		adding possible new measures starting 2023-2026 at a 20% compliance rate enhancement

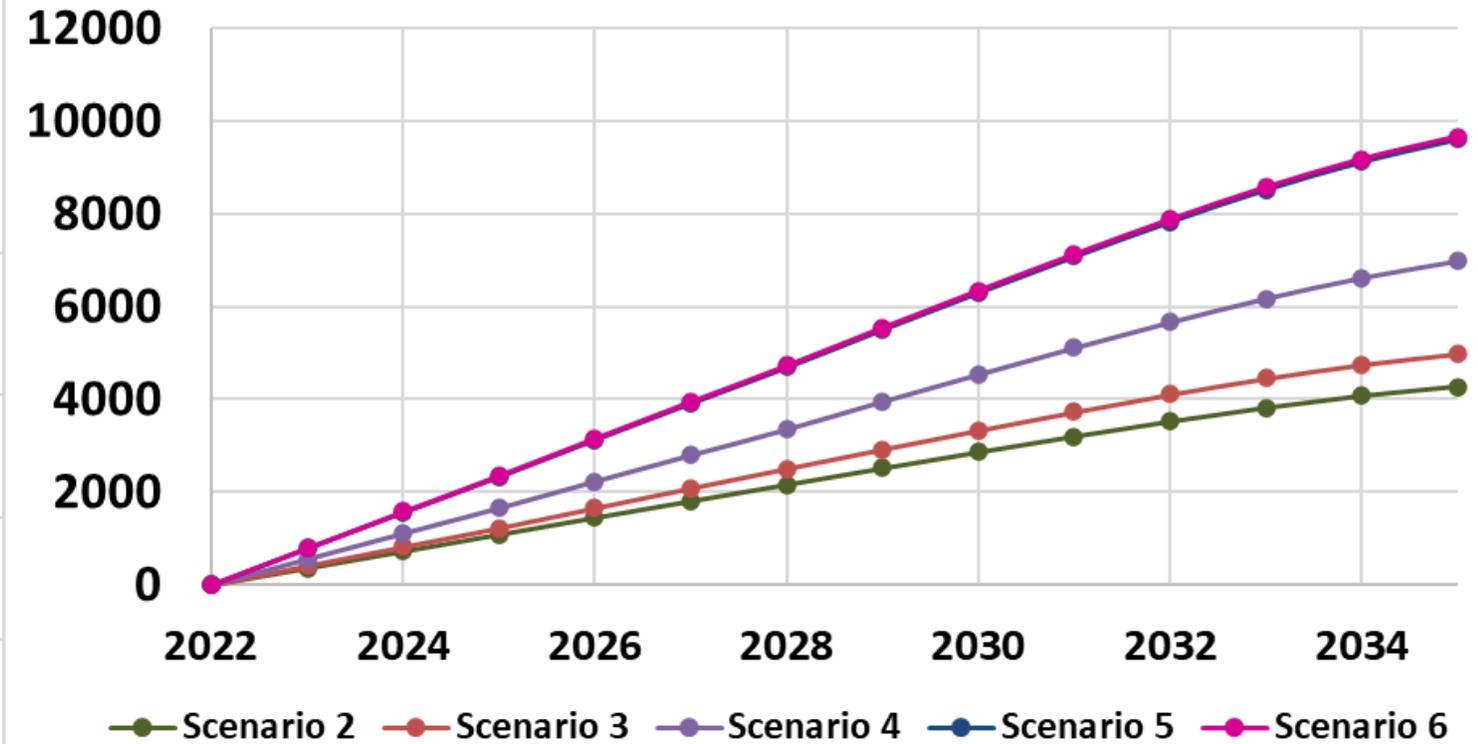


Comparing Title 24 Building Standards Savings 2021 AAE E Scenarios to 2019 AAE E Scenarios - Electricity

Title 24 GWh Savings 2019 AAE E



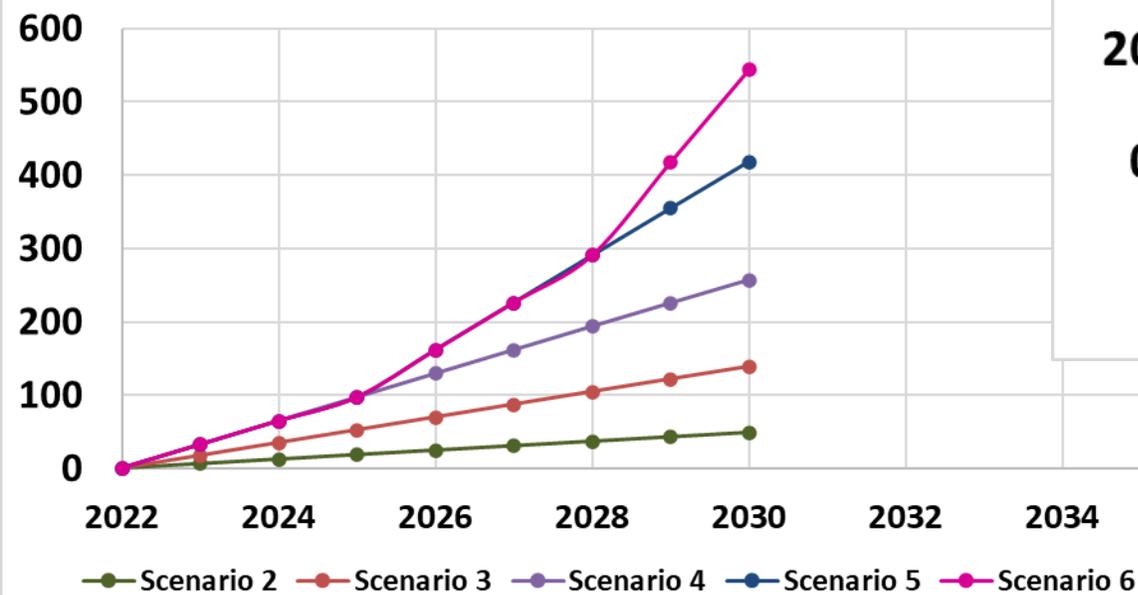
Title 24 GWh Savings 2021 AAE E



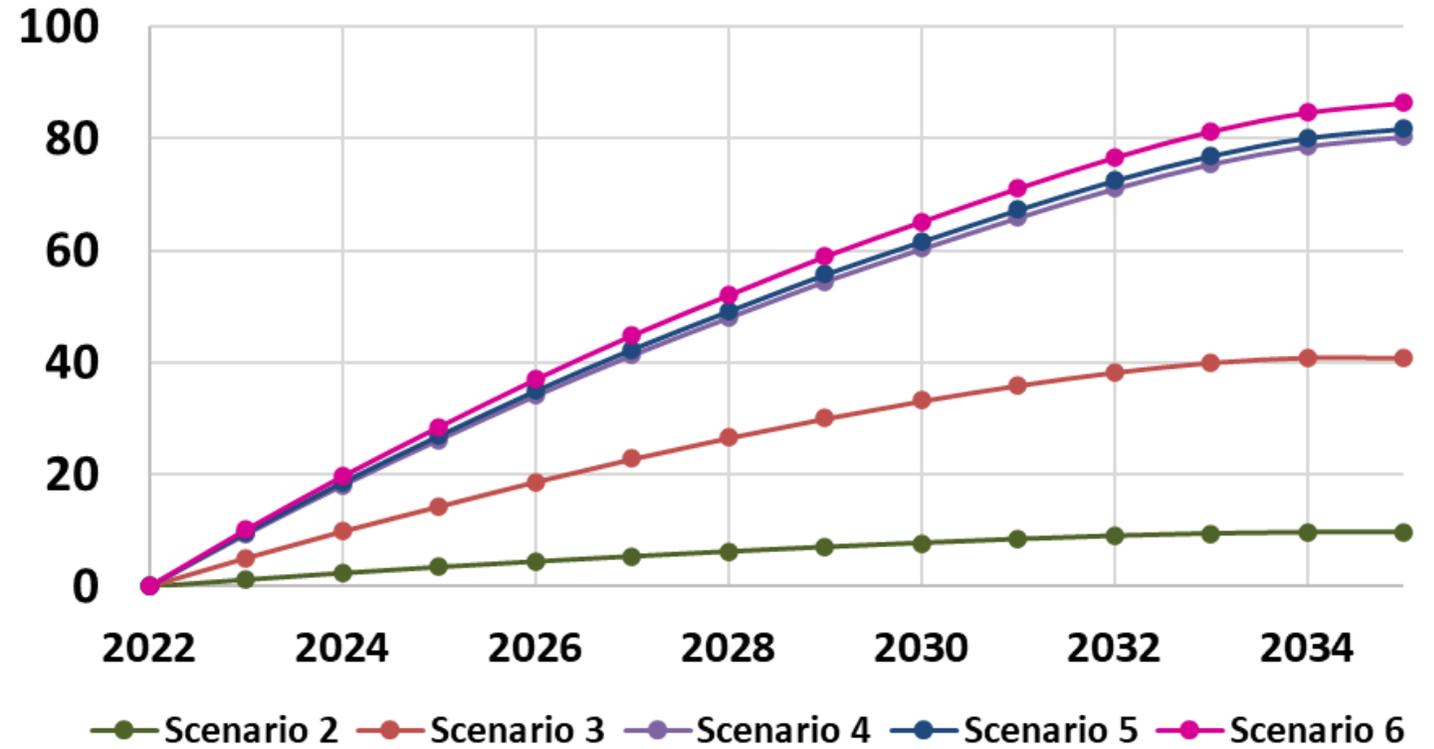


Comparing Title 24 Building Standards Savings 2021 AAE Scenarios to 2019 AAE Scenarios – Gas

Title 24 MM Therms Savings 2019 AAE



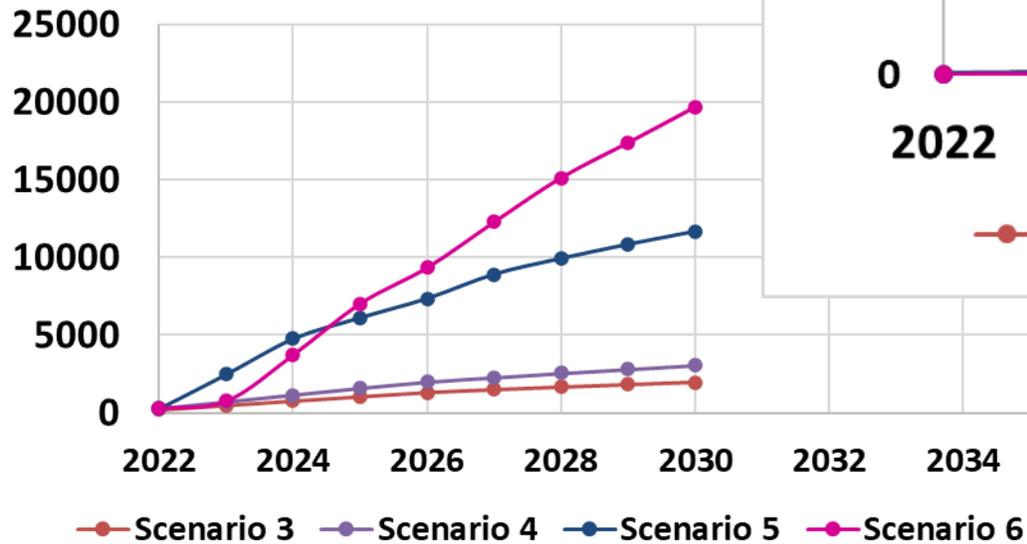
Title 24 MM Therms Savings 2021 AAE



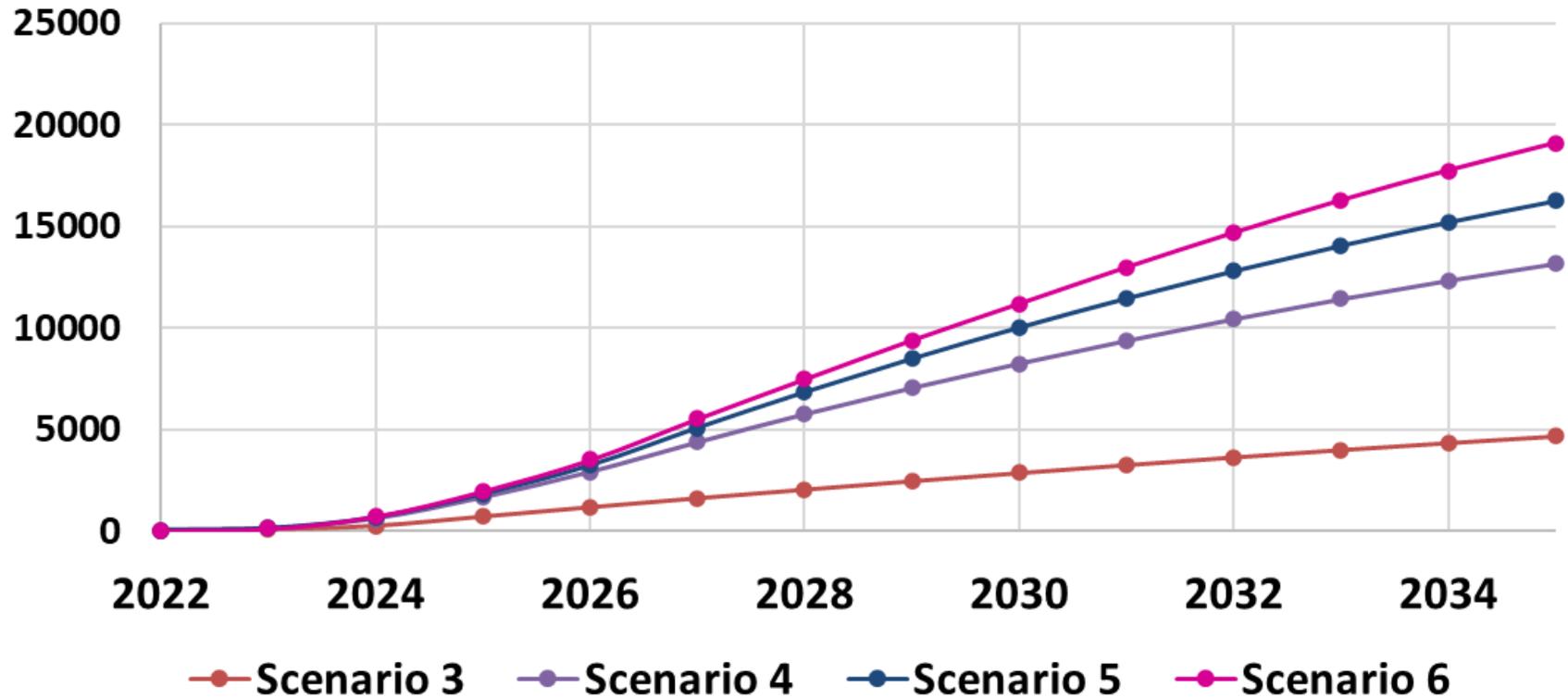


Comparing Title 20 & Federal Appliance Standards Savings in 2021 AEE Scenarios to 2019 AEE Scenarios - Electricity

Appliance Standards GWh Savings 2019 AEE



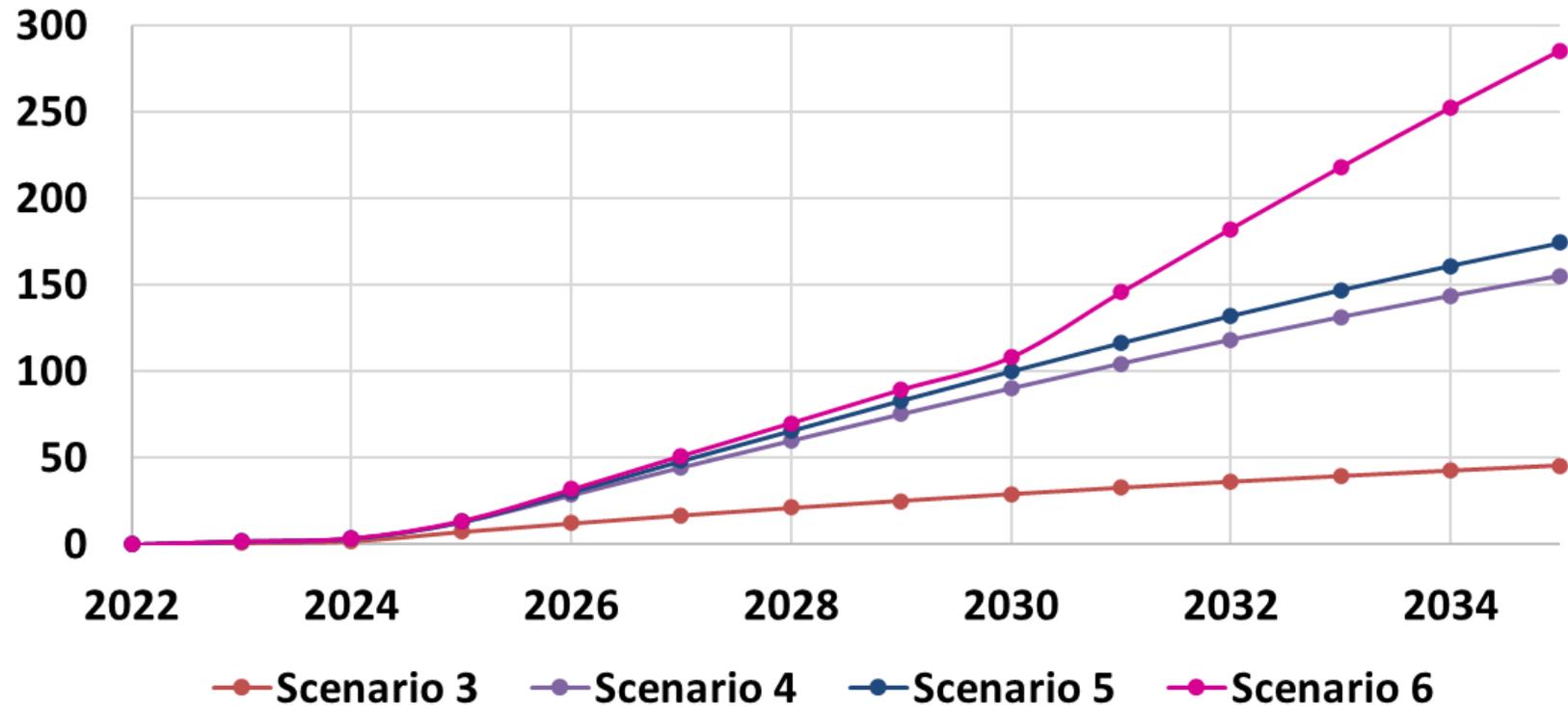
Appliance Standards GWh Savings 2021 AEE



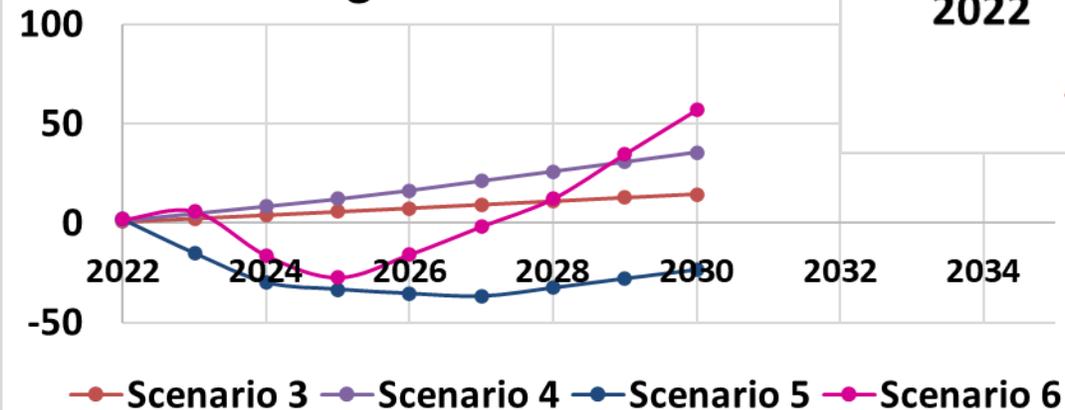


Comparing Title 20 & Federal Appliance Standards Savings in 2021 AEE Scenarios to 2019 AEE Scenarios – Gas

Appliance Standards MM Therms Savings 2021 AEE



Appliance Standards MM Therms Savings 2019 AEE





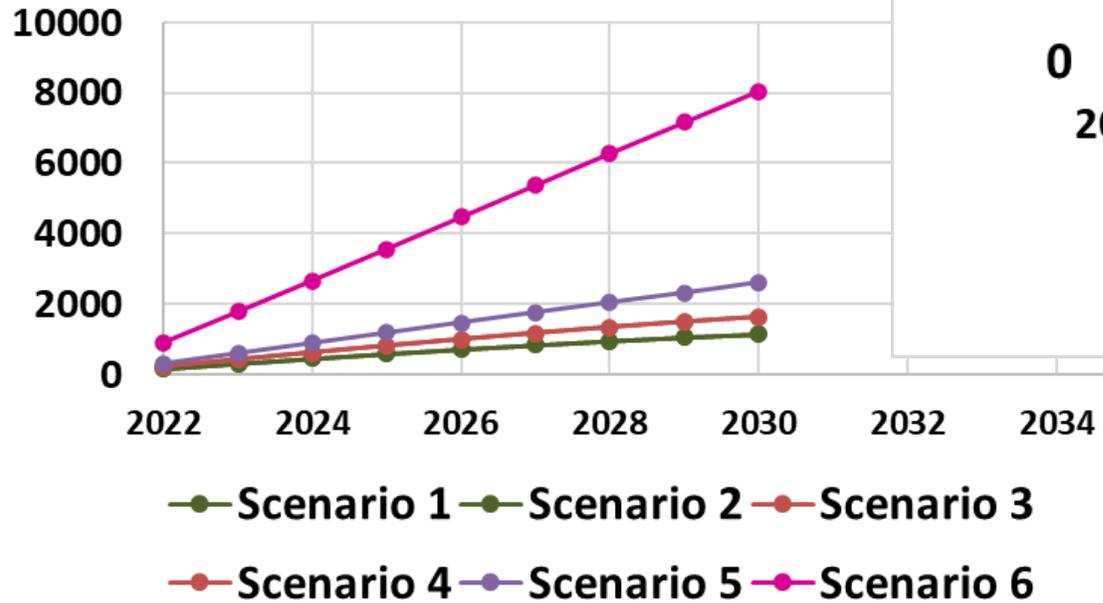
2021 Beyond Utility AAE Scenario Design

Lever	Mid - Very Low (Scenario 1)	Mid - Low (Scenario 2)	Mid - Mid (Scenario 3)	Mid - High (Scenario 4)	Mid - Very High (Scenario 5)	Mid - High Plus (Scenario 6)
Building Stock	2019 IEPR Mid-Case					
Retail Prices	2019 IEPR Mid-Case					
Prop 39 2021	reference EE savings				aggressive EE savings	
DGS 2021	reference EE savings				aggressive EE savings	
ECAA 2021	reference EE savings				aggressive EE savings	
CCA RENs 2021 New	conservative EE savings		reference EE savings		aggressive EE savings	
GGRF_WEG 2021	conservative EE savings		reference EE savings		aggressive EE savings	
GGRF_LIWP 2021	conservative EE savings		reference EE savings		aggressive EE savings	
LGO 2021	conservative EE savings		reference EE savings		aggressive EE savings	
PACE 2021	conservative EE savings		reference EE savings		aggressive EE savings	
POU BROS 2021	not included		conservative EE savings		reference EE savings	aggressive EE savings
LGC 2021	not included		conservative EE savings		reference EE savings	aggressive EE savings
AssetRating 2021	not included		conservative EE savings		reference EE savings	aggressive EE savings
SmartMeter 2021	not included		conservative EE savings		reference EE savings	aggressive EE savings
SGIP HPWH 2021 New	not included		conservative EE savings		reference EE savings	aggressive EE savings
CEOP 2021 New	not included		conservative EE savings		reference EE savings	aggressive EE savings
FPIP 2021 New	not included		conservative EE savings		reference EE savings	aggressive EE savings
AQMD 2021	not included		conservative EE savings		reference EE savings	aggressive EE savings
CVR 2021	not included		conservative EE savings		reference EE savings	aggressive EE savings
Industrial 2021	not included		conservative EE savings		reference EE savings	aggressive EE savings
Ag 2021	not included		conservative EE savings		reference EE savings	aggressive EE savings

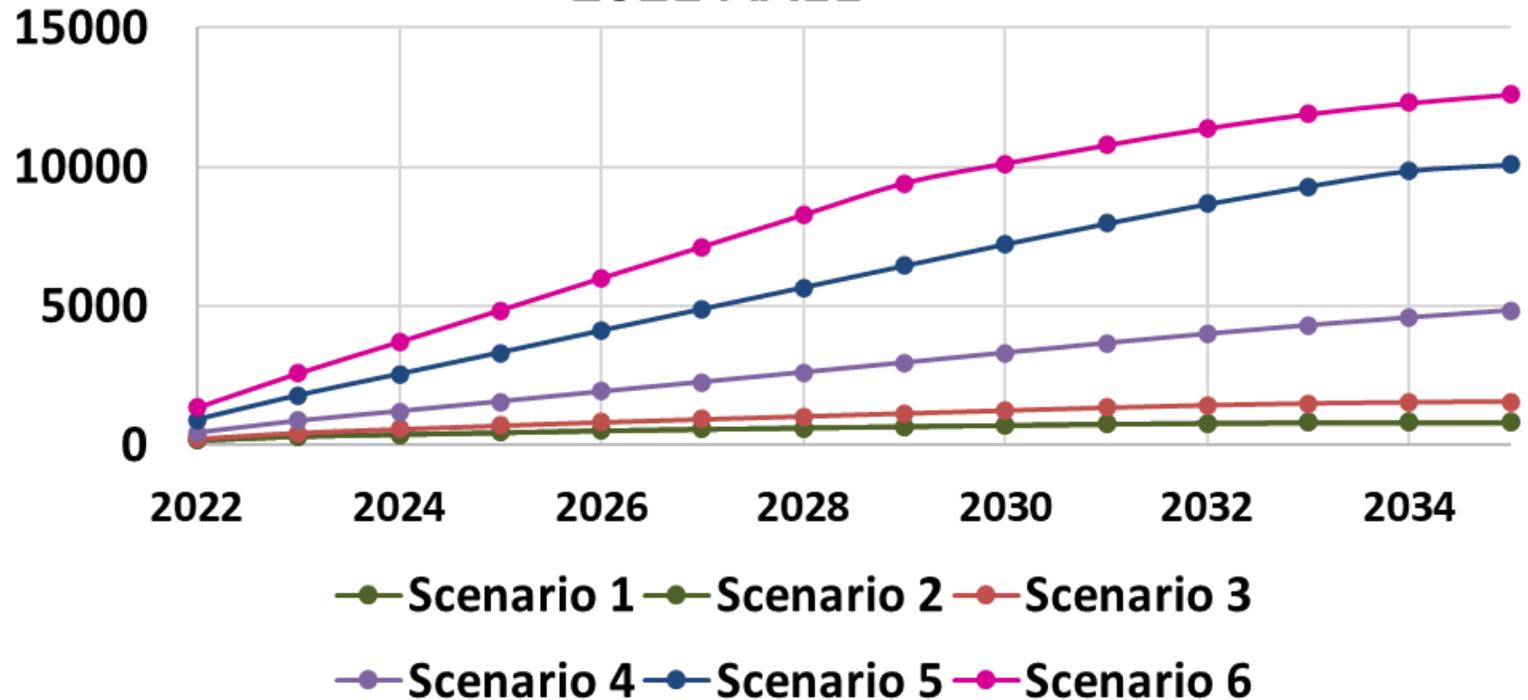


Comparing **Beyond Utility Program Savings** in 2021 AAEE Scenarios to 2019 AAEE Scenarios - **Electricity**

Beyond Utility Programs GWh Savings 2019 AAEE



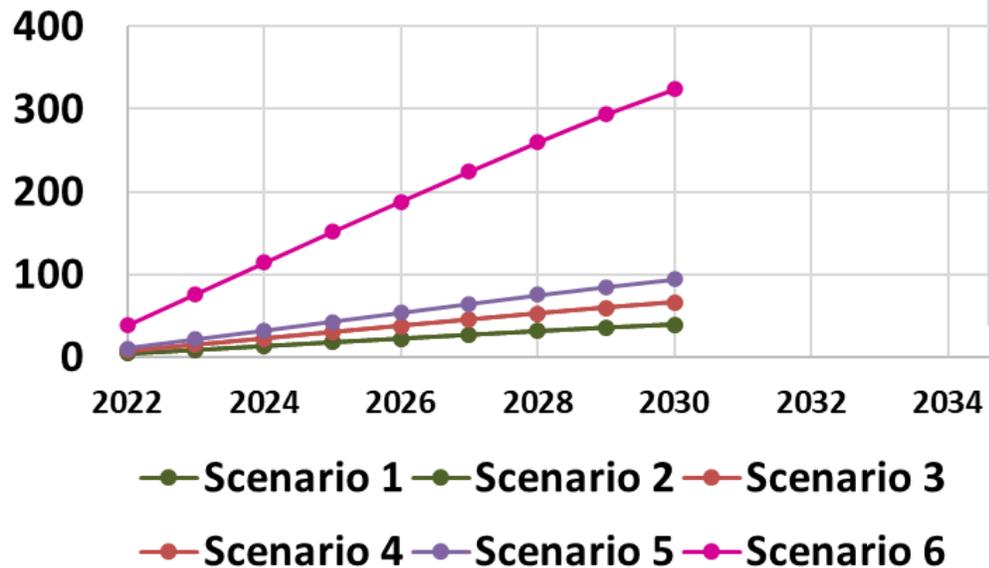
Beyond Utility Programs GWh Savings 2021 AAEE



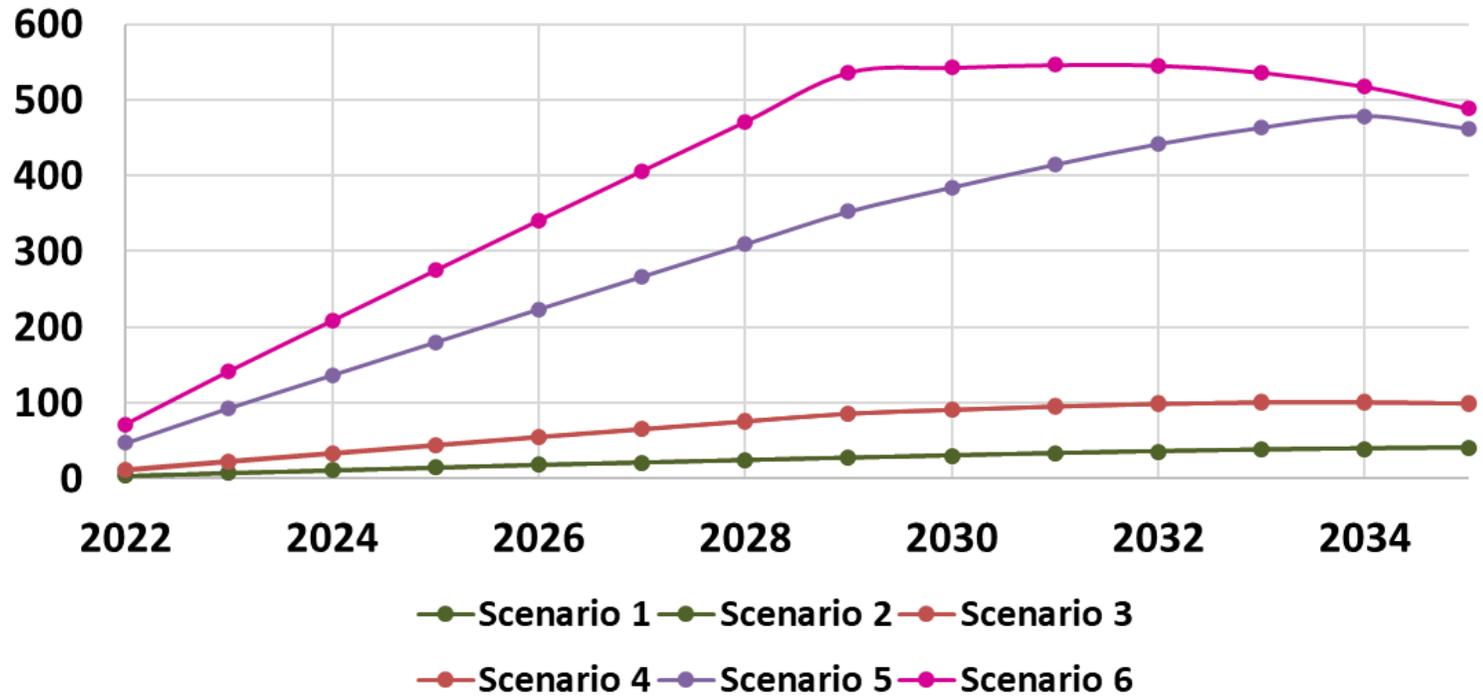


Comparing Beyond Utility Program Savings in 2021 AEE Scenarios to 2019 AEE Scenarios – Gas

Beyond Utility Programs
MM Therms Savings 2019 AEE



Beyond Utility Programs MM Therms Savings
2021 AEE



Additional Achievable Fuel Substitution (AAFS)





Used AAEE as a template for **AAFS**

- *For 2021 we developed Additional Achievable Fuel Substitution (AAFS) as an hourly load modifier to the baseline demand forecast.*
- We used a manner similar to the one which was developed for AAEE for AAFS; ie. a “template”
- **AAFS was conceptualized as separate from AAEE**



Development of 2021 AAFS

- **DAWG stakeholder workshops June 23 & September 9**
- **IEPR Commissioner Workshop August 5**
Electricity & Natural Gas Demand Forecast:
Inputs and Assumptions
- As in the 2019 AAEE forecast, and before, the objective is to continue to focus on firm programs and projections since the core scenarios will be used for planning and procurement purposes
- As in previous iterations, develop variations around these most probable futures to show other possible outcomes given less or more effort input to realize the potential of existing or proposed EE and FS programs



Scenario Development for 2021 AAFS

				<i>actually more conservative planing scenarios ></i>		
		<i>less FS penetration</i>	<i>reference BAU</i>	<i>more FS penetration</i>	<i>meet AB 3232 goals ?</i>	<i>meet mid-century goals ?</i>
Lever	Mid - Low (Scenario 2)	Mid - Mid (Scenario 3)	Mid - Mid Plus (Scenario 4)	Mid - High (Scenario 5)	Mid - High Plus (Scenario 6)	
Building Stock	2019 IEPR Mid-Case					
Retail Prices						

IOU Potential Program Impacts

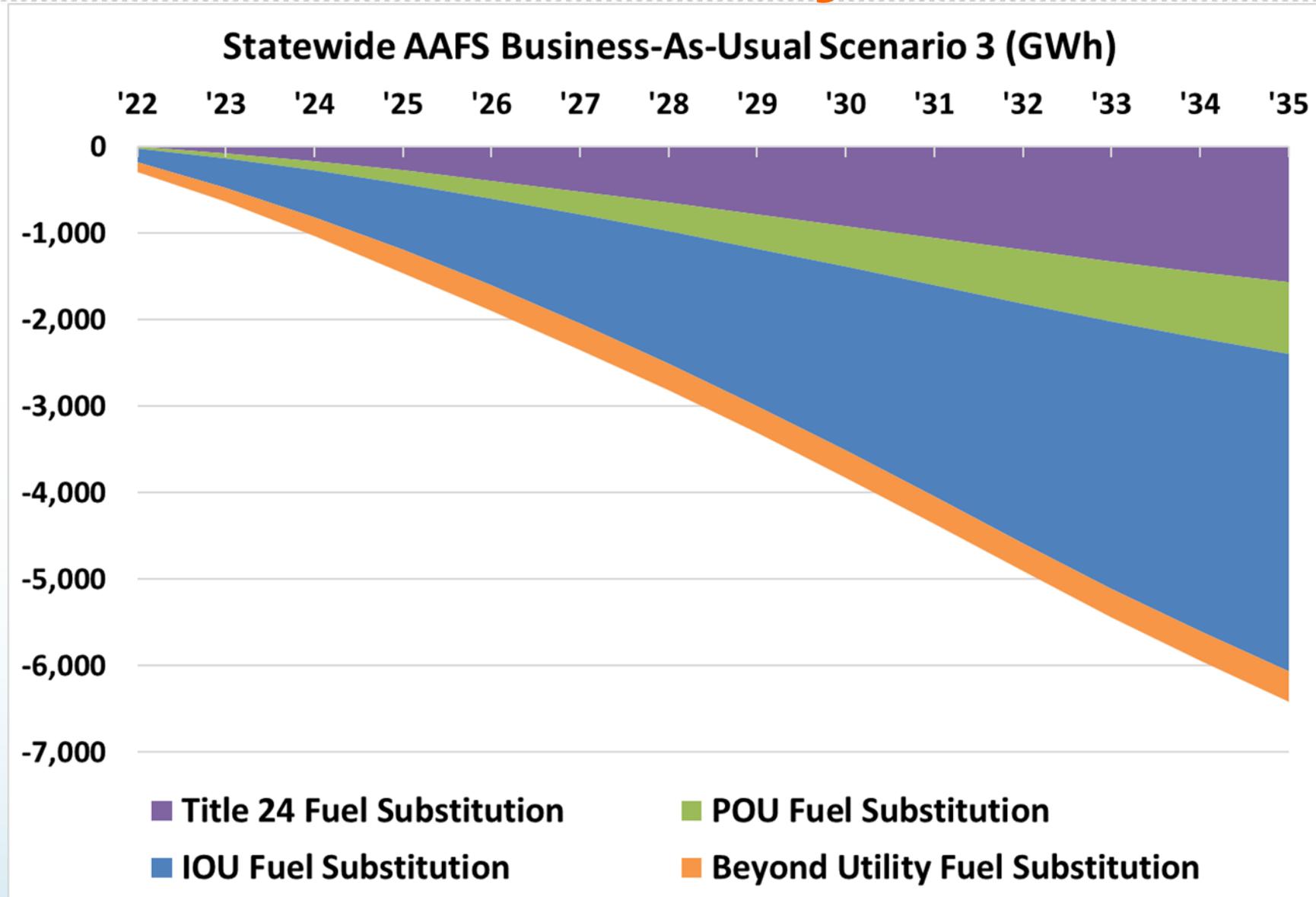
POU Potential Program Impacts

Codes and Standards Impacts

Beyond Utility Program Impacts

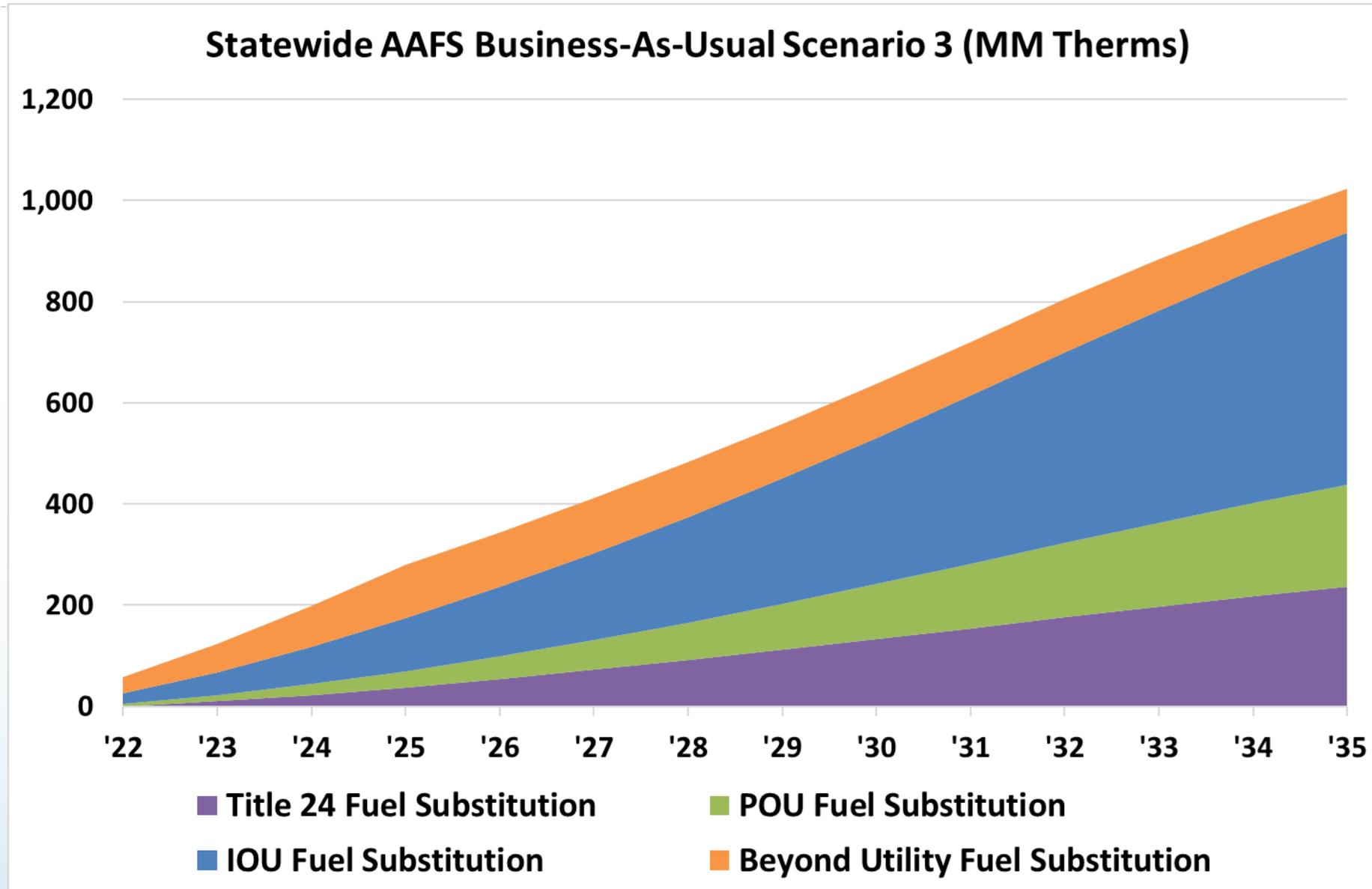


2021 AAFS Annual Impacts Scenario 3 - Statewide Electricity



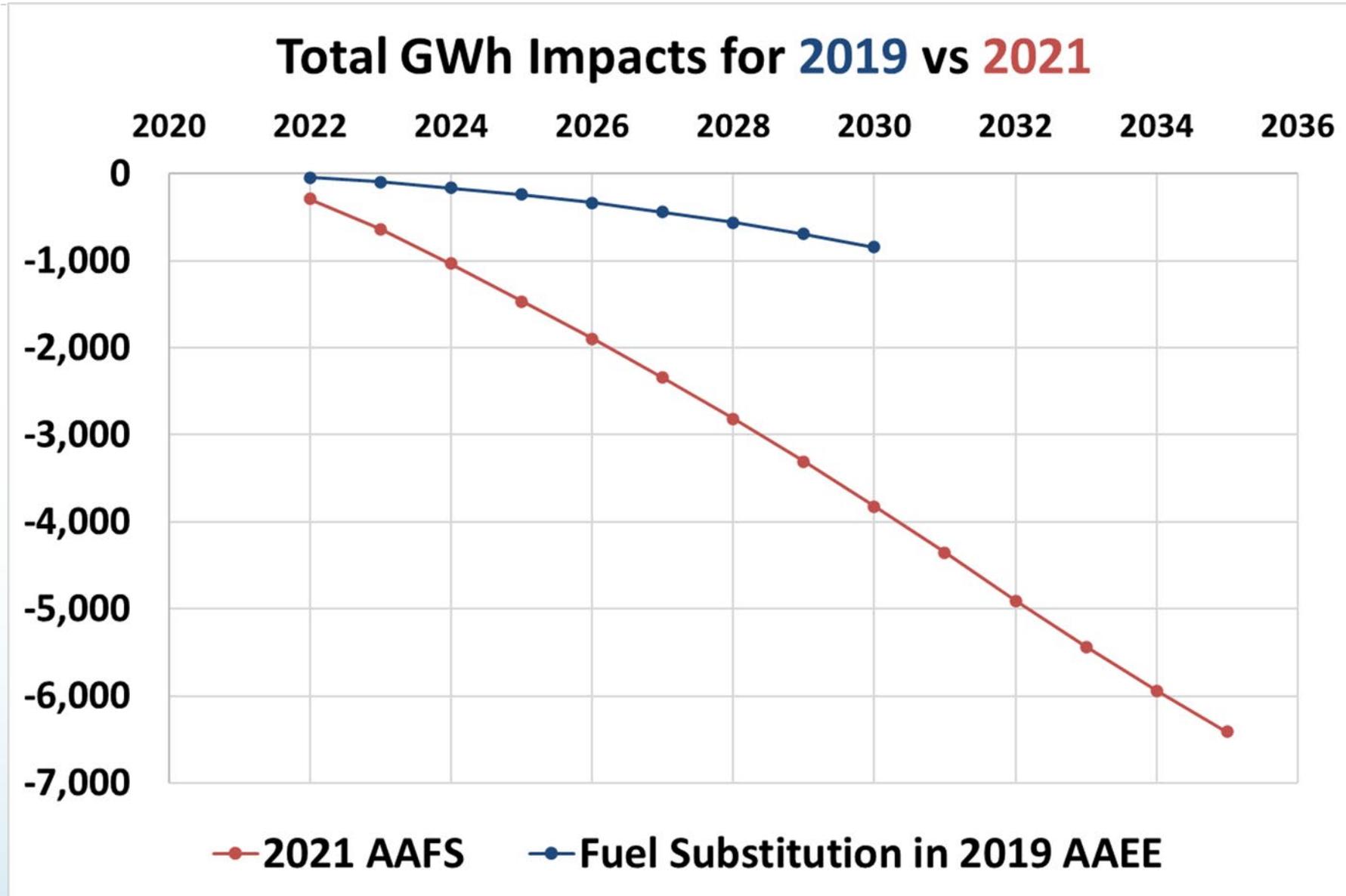


2021 AAFS Annual Impacts Scenario 3 - Statewide Gas



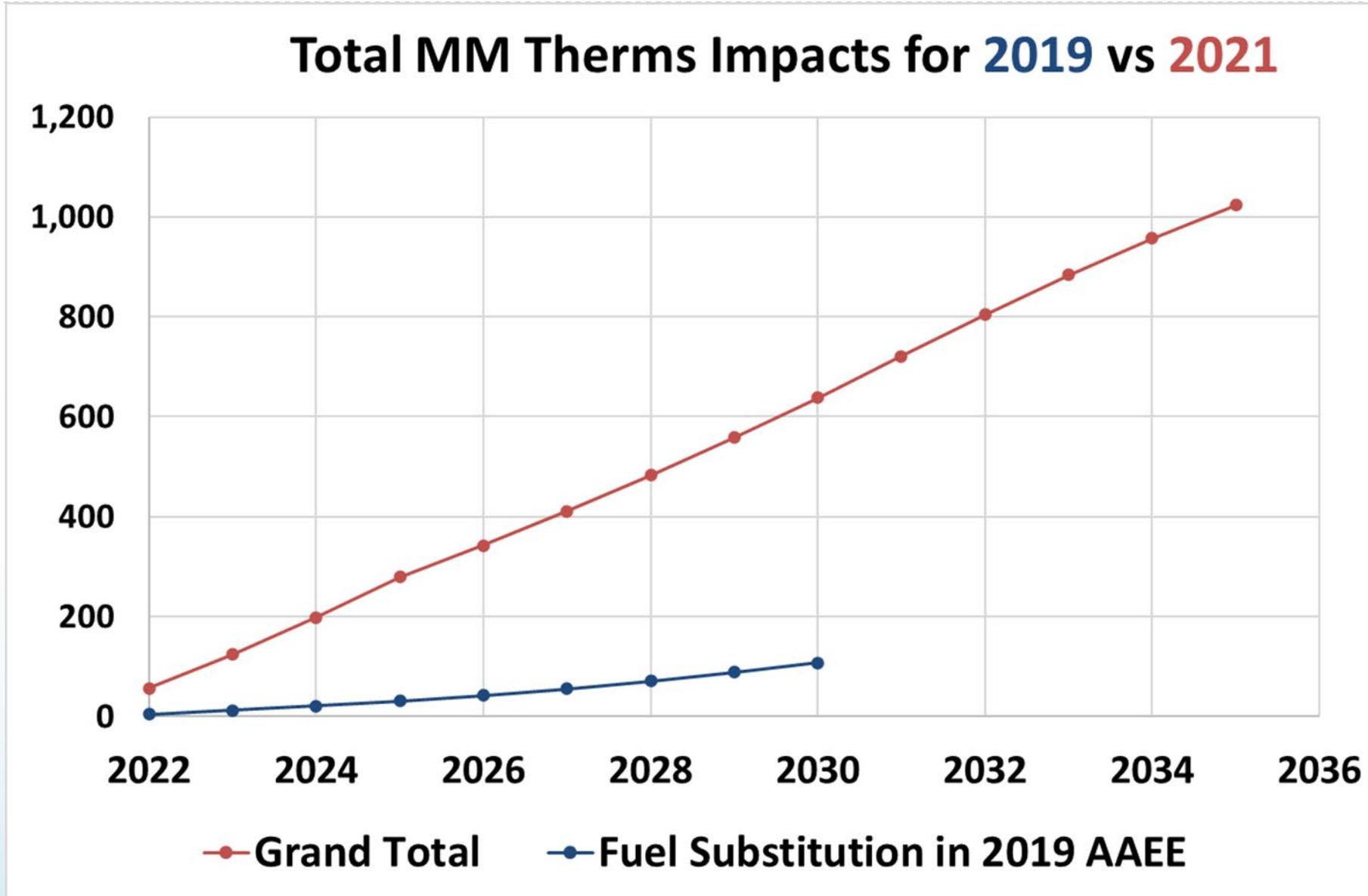


Comparing Total Statewide 2021 AAFS BAU Forecast to 2019 AAFS BAU Forecast - Electricity





Comparing Total Statewide 2021 AAFS BAU Forecast to 2019 AAFS BAU Forecast – Gas



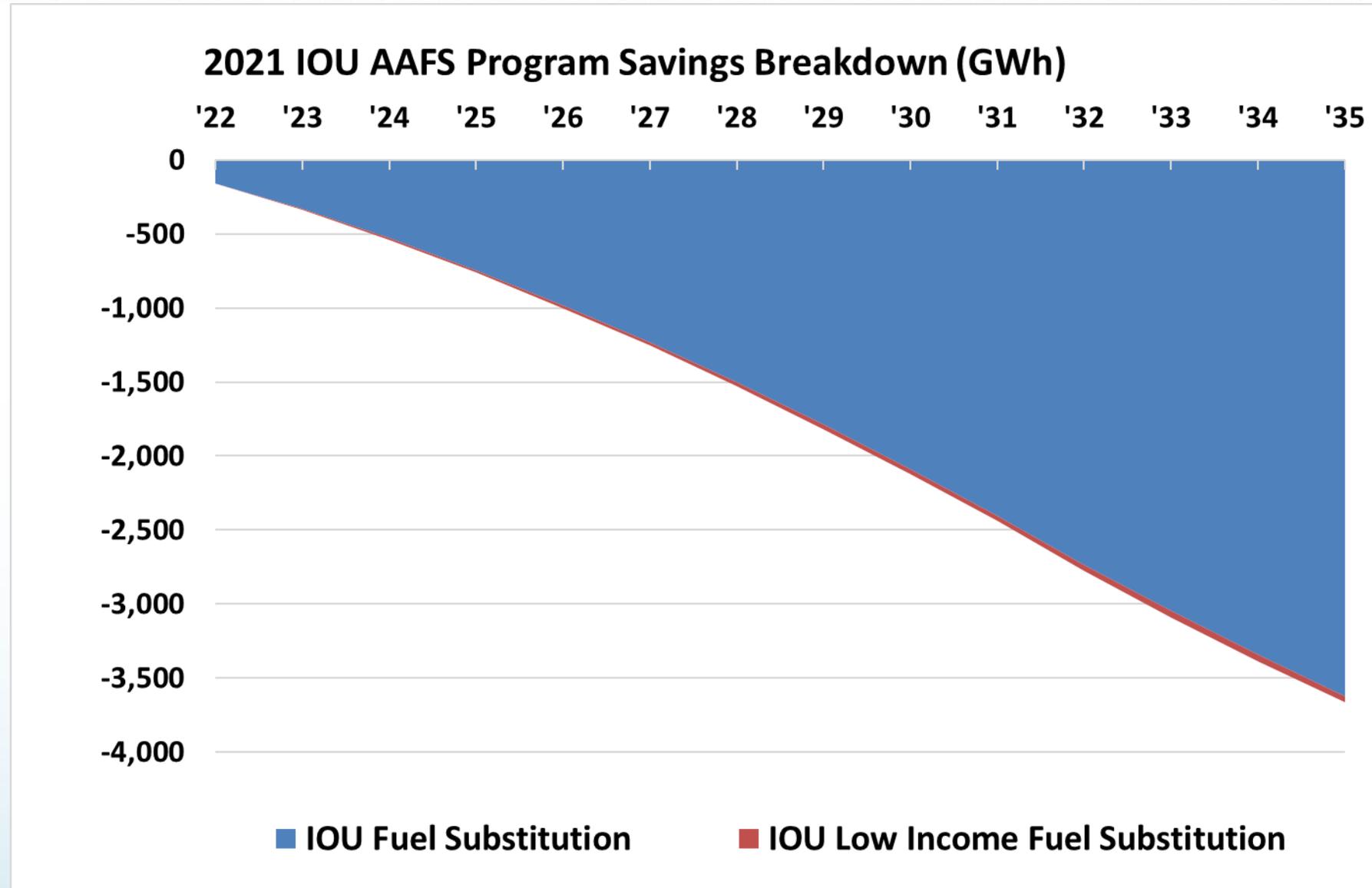


2021 IOU AAFS Scenario Design

Lever	Mid - Low (Scenario 2)	Mid - Mid (Scenario 3)	Mid - Mid Plus (Scenario 4)	Mid - High (Scenario 5)	Mid - High Plus (Scenario 6)
Building Stock	2019 IEPR Mid-Case				
Retail Prices					
AIMS	Reference	Reference	Average of Reference & Aggressive	Aggressive	
Incentive Levels	capped at 25% of incremental cost	capped at 50% of incremental cost	capped at 50% of incremental cost	capped at 75% of incremental cost	
C-E Measure Screening Threshold (TRC using 2020 ACC for 2022-2023; 2021 ACC for 2024-2032)	1	0.85	0.85	0.75	
Marketing & Outreach = Rebate Program Engagement Assumptions	Default calibrated value	Default calibrated value = Reference	Increased marketing strength		
Financing Programs	No modeled impacts	No modeled impacts	IOU financing programs broadly available to Res and Com customers		
FS program cost adjustments	20% more than existing levels	no change		20% less than existing levels	
FS equipment cost adjustments	20% more than existing levels	no change		20% less than existing levels	
DR co-benefits: on vs. off	off		on		
IOU Low Income Fuel Substitution Program Contributions	low FS impacts	reference FS impacts		aggressive FS impacts	



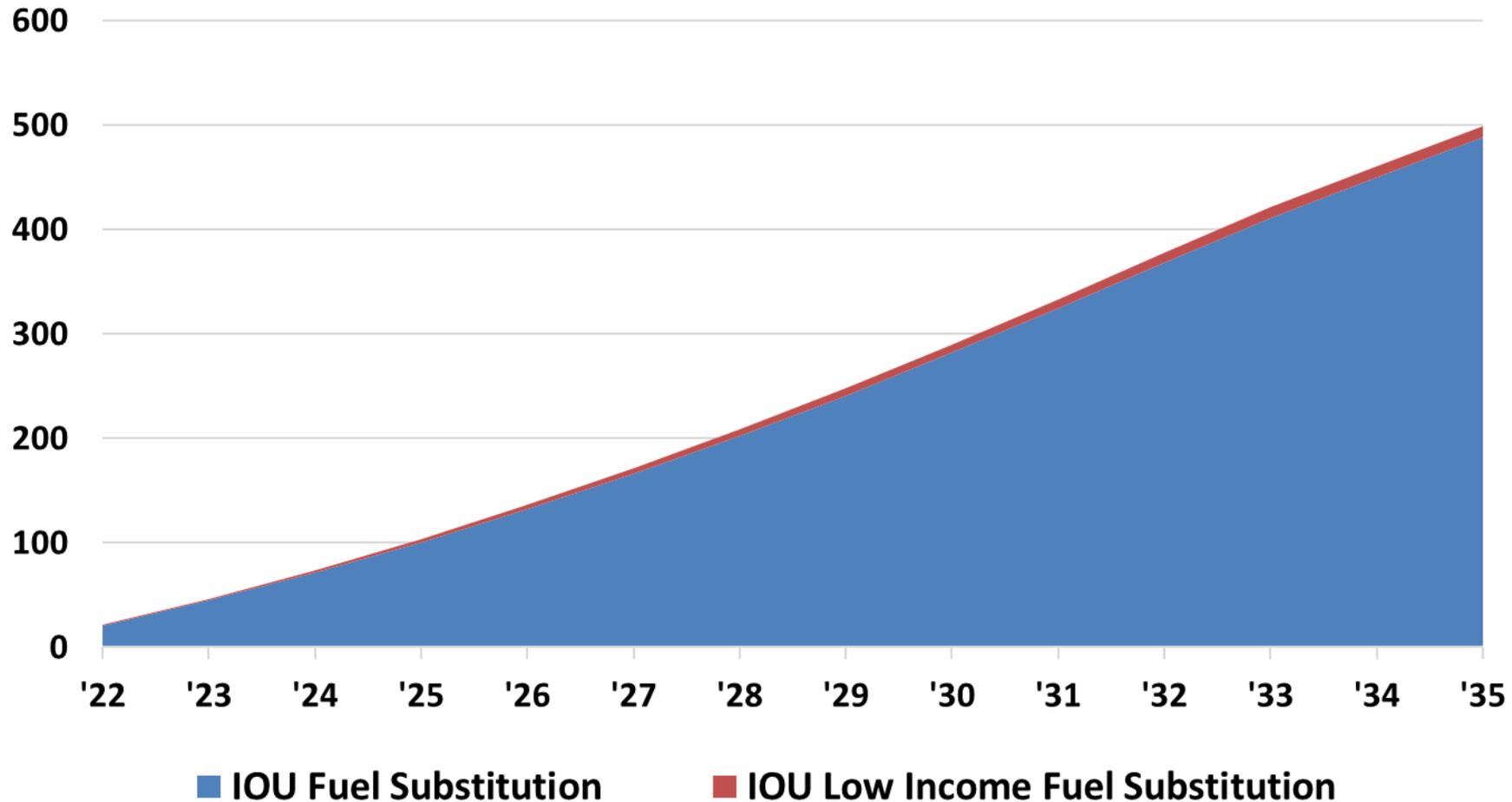
IOU Program Impacts in the BAU 2021 AAFS Scenario - Electricity





IOU Program Impacts in the BAU 2021 AAFS Scenario – Gas

2021 IOU AAFS Program Savings Breakdown (MM Therms)





2021 POU AAFS Scenario Design

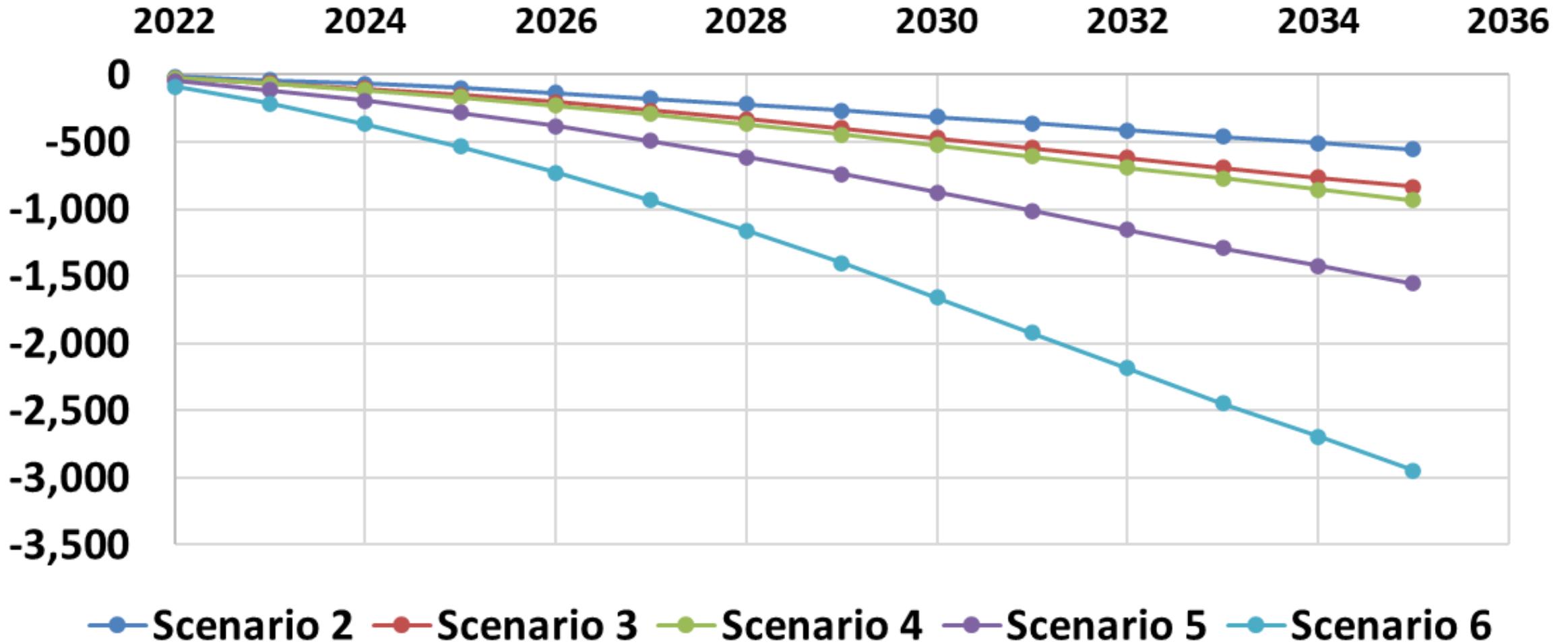
Lever	Mid - Low (Scenario 2)	Mid - Mid (Scenario 3)	Mid - Mid Plus (Scenario 4)	Mid - High (Scenario 5)	Mid - High Plus (Scenario 6)
Building Stock	2019 IEPR Mid-Case				
Retail Prices					
POU Fuel Substitution Program Contributions	low uptake of low FS impacts	moderate uptake of low FS impacts	moderate uptake of reference FS impacts	high uptake of reference FS impacts	high uptake of aggressive FS impacts

- Interviewed all willing POU's...
- Relied on preliminary pilot program data from LADWP projected for 2021-2052 and data from SMUD, Pasadena, Palo Alto on reasoned cost projections, number of participant projections, or estimated future GHG reductions
- assigned a fuel substitution delay or 'head start' to each POU, relative to the LADWP fuel substitution timeline. SMUD, for example, was judged to be two years ahead of LADWP in fuel substitution implementation, while most other POU's were judged to be two years behind LADWP



POU Program Impacts in the BAU 2021 AAFS Scenario - Electricity

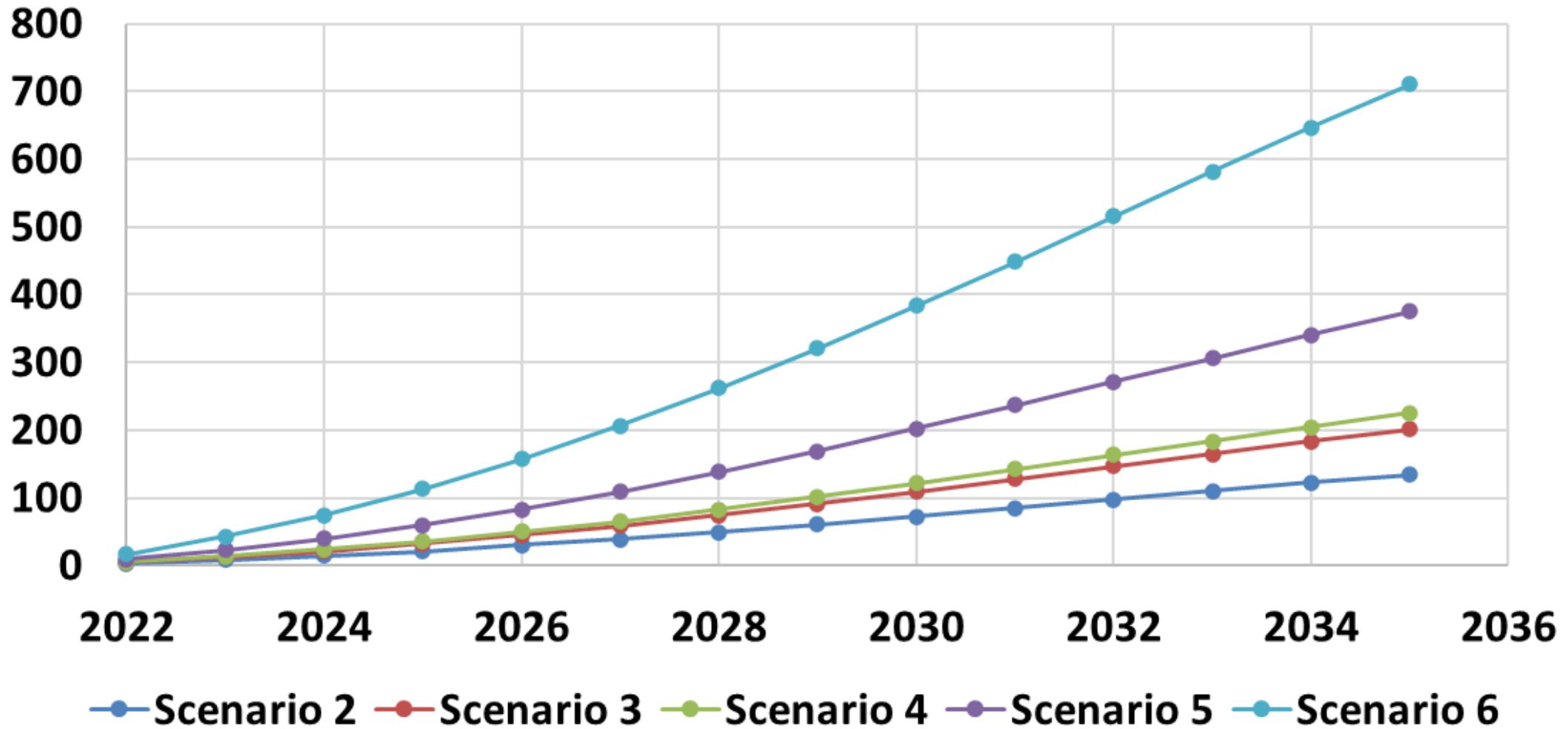
POU Fuel Substitution (GWh)





POU Program Impacts in the BAU 2021 AAFS Scenario - Gas

POU Fuel Substitution (MM Therm)





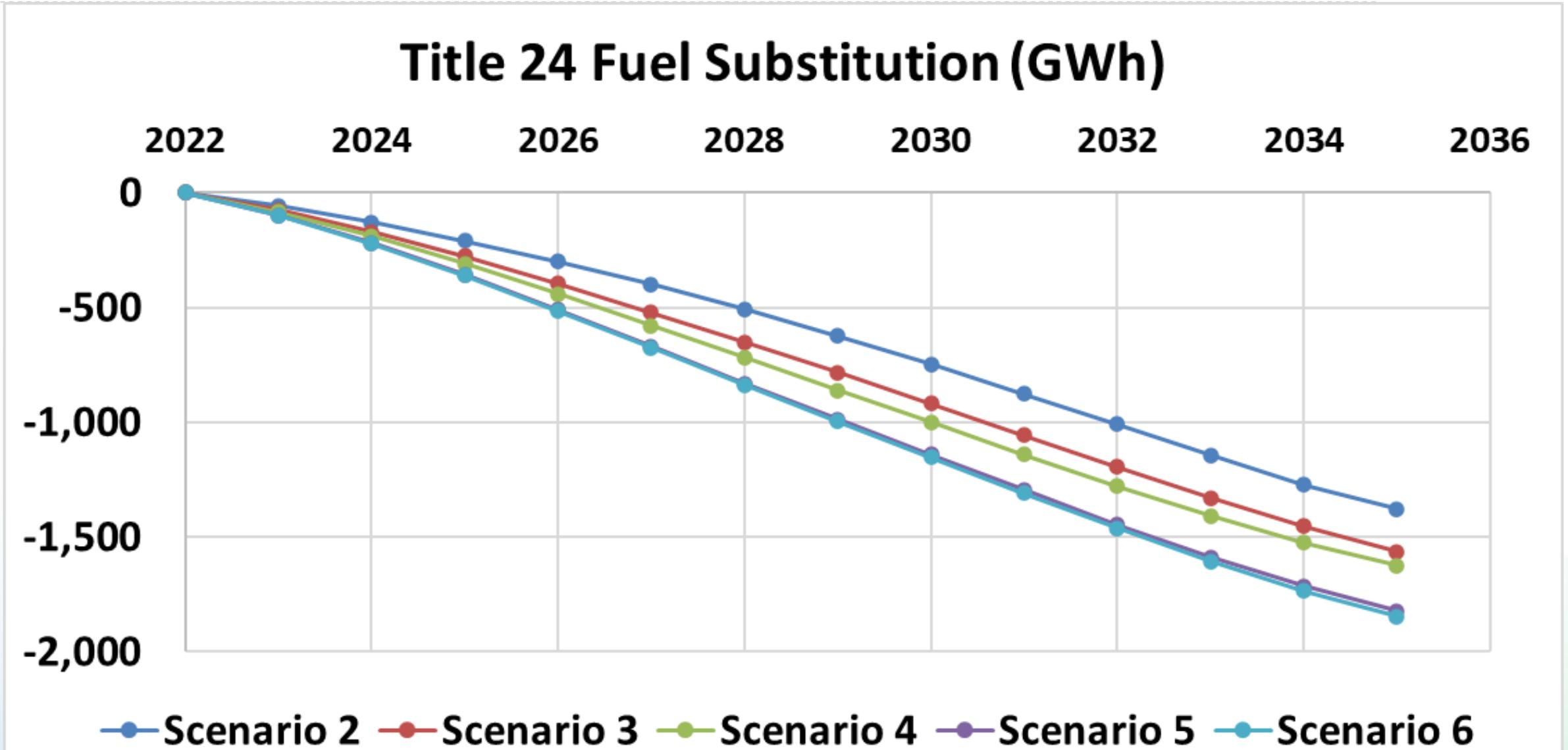
2021 C&S AAFS Scenario Design

Lever	Mid - Low (Scenario 2)	Mid - Mid (Scenario 3)	Mid - Mid Plus (Scenario 4)	Mid - High (Scenario 5)	Mid - High Plus (Scenario 6)
Building Stock	2019 IEPR Mid-Case				
Retail Prices					
Title 24				adding potential updates in the 2028 Standards at a compliance rate reduction and low uptake rate	adding potential updates in the 2028 Standards at the reference compliance rate and high uptake rate
				adding potential updates in the 2025 Standards at a compliance rate reduction and low uptake rate	adding potential updates in the 2025 Standards at a compliance rate reduction and low uptake rate
		adding the building electrification encouraged by the 2022 Standards at a 20% compliance rate reduction and low uptake rate	adding the building electrification encouraged by the 2022 Standards at the reference compliance rate and reference uptake rate	adding the building electrification encouraged by the 2022 Standards at at a 20% compliance rate enhancement and high uptake rate	

- In accordance with the CPUC’s 2020 and 2030 zero-net-energy goals, we originally considered the zero-net-energy requirements for residential and nonresidential buildings for the 2019 and 2028 standards, respectively.
- Since then, the state began focusing on decarbonization, the CEC implemented changes for the 2022 Title 24 standards to include a GHG metric. To this end two new workbooks were created: Nonres/Com New Construction Fuel Sub and Residential Fuel Sub, Residential A&A was modified to have an EE path and a FS path with an uptake percentage for each adding to 100%



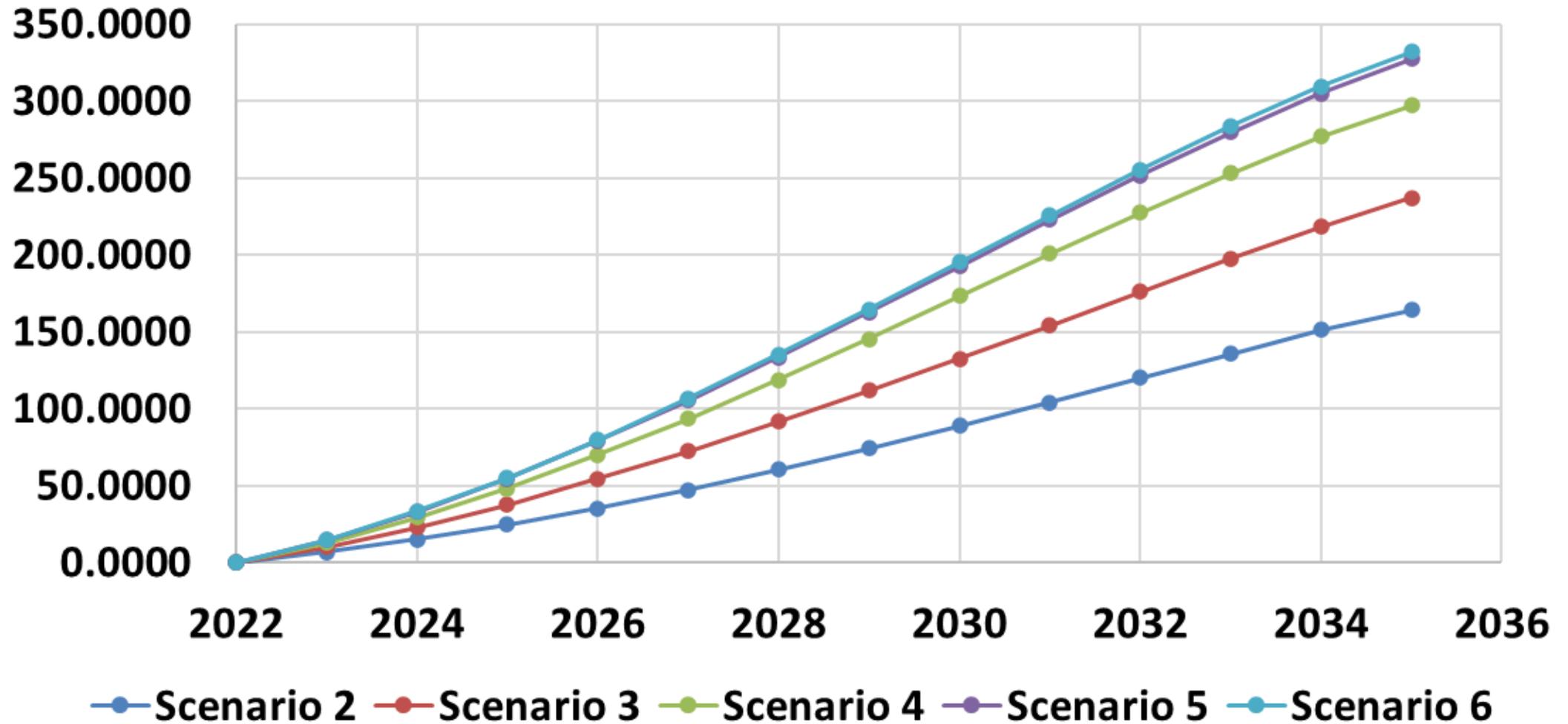
Title 24 Building Standards Impacts in 2021 AAFS Scenarios - Electricity





Title 24 Building Standards Impacts in 2021 AAFS Scenarios – Gas

Title 24 Fuel Substitution (MM Therm)





2021 Beyond Utility AAFS Scenario Design

Lever	Mid - Low (Scenario 2)	Mid - Mid (Scenario 3)	Mid - Mid Plus (Scenario 4)	Mid - High (Scenario 5)	Mid - High Plus (Scenario 6)
Building Stock	2019 IEPR Mid-Case				
Retail Prices	2019 IEPR Mid-Case				
CCA RENs 2021 New	none	low FS impacts	reference FS impacts		aggressive FS impacts
LGO 2021					
CEOP 2021 New					
TECH-BUILD 2021 New		low FS impacts	reference FS impacts		aggressive FS impacts
SGIP HPWH 2021 New					
FPIP 2021 New					
Industrial 2021					
Ag 2021			none	conservative FS impacts	reference FS impacts

- Programmatic FS may not be of the magnitude needed to meet various policy goals
- Programmatic FS can be input to the FSSAT to determine what remaining gas displacement remains

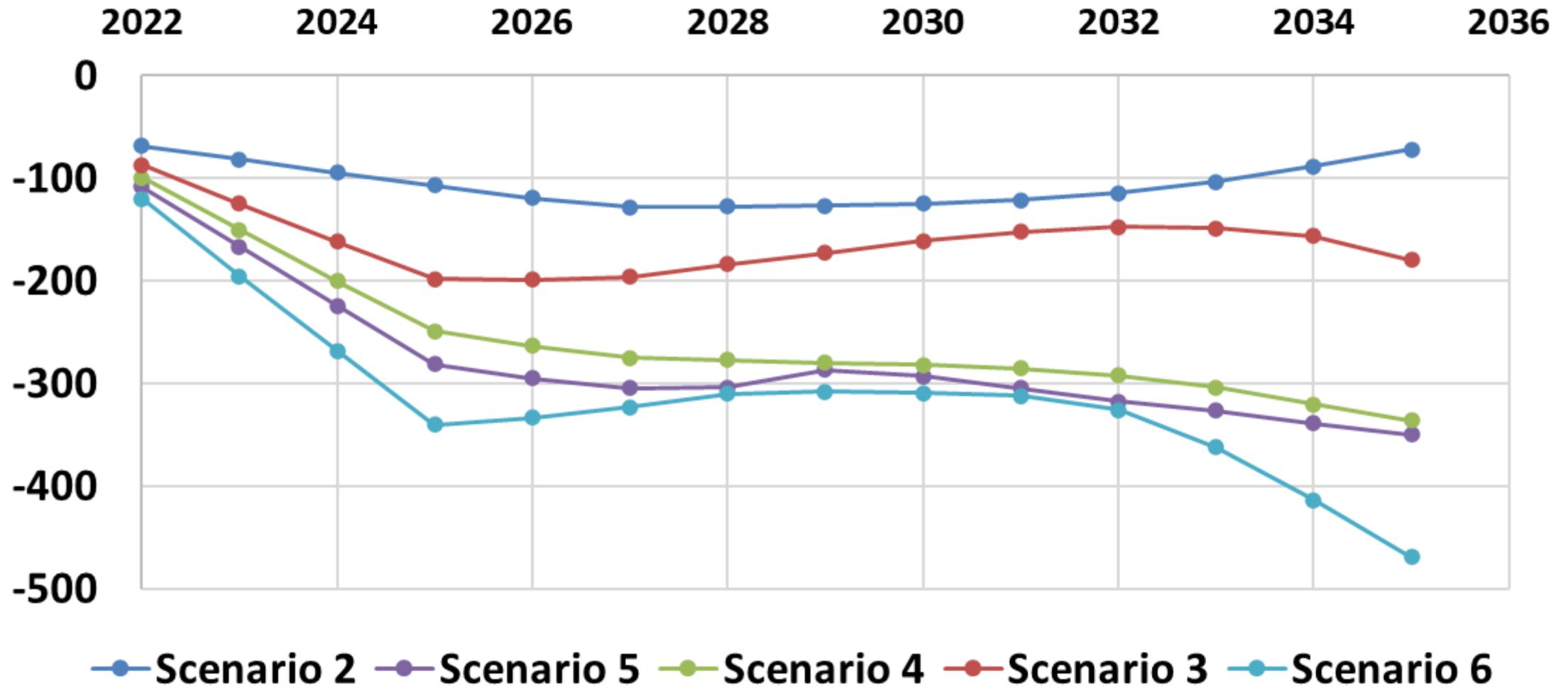
Speculative FSSAT Contribution	% NC	none	additional "what if" substitution added to meet minimum AB 3232 goals	additional "what if" substitution added to meet mid-century GHG goals
	% ROB			
	% RET			

- we can add speculative “what if” technology-based FS to show what additional types of programmatic efforts may be necessary to reach these goals



Beyond Utility Program Impacts in 2021 AAFS Scenarios - Electricity

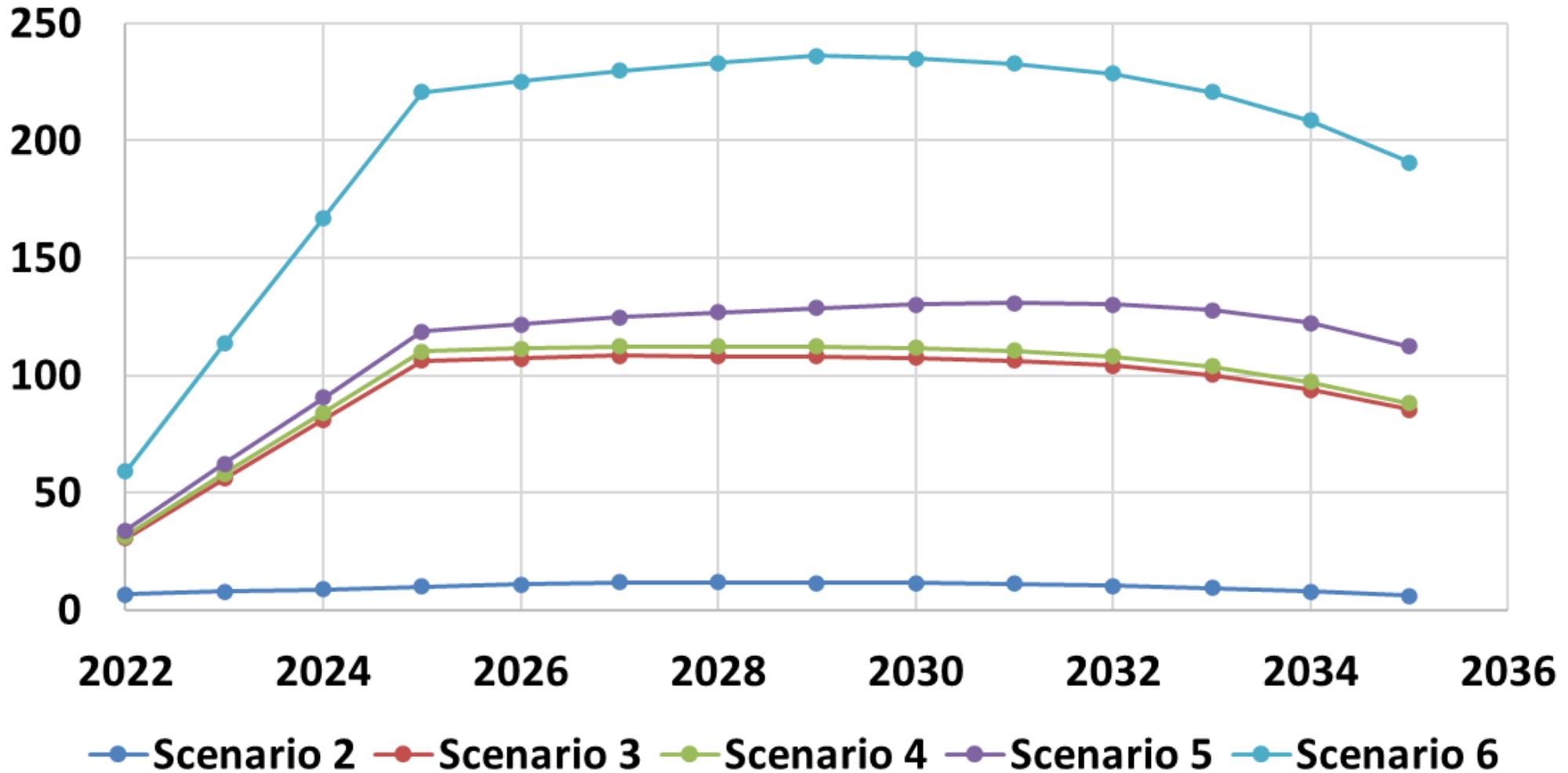
Beyond Utility Fuel Substitution (GWh)





Beyond Utility Program Impacts in 2021 AAFS Scenarios – Gas

Beyond Utility Fuel Substitution (MM Therm)





Consideration of who will use 2021 AAFS and for what purpose...

- By adding AAFS, we will need to revisit our common set forecasting agreement language after it has been determined what agencies and their stakeholders will desire and for what purpose.
- Need to consider which combinations of AAEE/AAFS scenarios are compatible with each other given total gas displacement potential and program funding sources.



Thank you!



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