

DOCKETED

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CALIFORNIA ENERGY COMMISSION

In the matter of:

Building Initiative for) Docket No. 20-DECARB-01
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Program (SB 1477, 2018))
_____)

STAFF WORKSHOP

REMOTE VIA ZOOM

WEDNESDAY, SEPTEMBER 15, 2021

10:00 A.M.

Reported by:

Martha Nelson

APPEARANCES

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P R O C E E D I N G S

10:00 A.M.

WEDNESDAY, SEPTEMBER 15, 2021

MS. CARRILLO: My name is Deana Carrillo and I'm a new Office Manager here at the California Energy Commission. And it's my pleasure to welcome you to our public workshop for the Building Initiative for Low-Emission Development Program, commonly known as BUILD. The program will provide technical assistance and incentives to encourage new all-electric low-income housing and gas corporations.

I'm also joined by several team members today who will be introduced along the way. We're excited to be here today to outline Staff's preliminary design for the BUILD Program. It's been several months since the last public workshop on BUILD. And during that time the Energy Commission and PUC staff have been conducting research analysis to identify how best to meet some of the program's statutory requirements and soliciting additional stakeholder feedback. We're looking forward to getting your input to inform the future program guidelines with a goal to launch the pilot

1 shortly thereafter.

2 The proposal was provided to the docket
3 yesterday. It was also distributed this morning
4 but, just to confirm, is a public document on the
5 document -- or on the docket. And this slide
6 will be posted after the workshop. We are asking
7 for public comments at the end of this month,
8 September 30th.

9 Next slide please. Great. Thank you.

10 And before we launch into the agenda, I'd
11 like to recognize Commissioner McAllister to kick
12 us off for some opening remarks.

13 Thank you for joining us today,
14 Commissioner McAllister.

15 COMMISSIONER MCALLISTER: Well, you bet.
16 Of course. I'm very excited to be here today and
17 to have the workshop happening. Thank you, Deana
18 and the whole team, for, really, just an amazing
19 amount of work and diligence and process
20 management, really, to get us to where we are.
21 I'm really excited to have you present the
22 program plan here.

23 And I'm looking, just as Deana was
24 kicking things off, I was looking at the
25 participants who are still filtering, actually,

1 so we're up to 40-plus, which is great, so thank
2 you all for being here. And in that list are a
3 whole bunch of familiar names to me and, I'm
4 sure, to most of the Commission staff on this
5 team. So it's really great to have input from
6 knowledgeable stakeholders at the utilities, and
7 the advocacy groups, and just all of the expert
8 participants in the affordable multifamily arena.
9 So thank you all for what you have done to help
10 us frame and develop this program up until now,
11 which has been significant, and what you -- what
12 we are confident and hoping that you will
13 continue to do to contribute to its
14 implementation and really make it a success.

15 Affordable multifamily housing is one of
16 the key pillars of California's decarbonization
17 journey. And it is a key pillar, not in small
18 measure because it is just completely relevant
19 and essential that we find solutions in this
20 space and we really focus on it for reasons of
21 equity. You know, I read report recently that,
22 you know, California, despite being the fifth
23 largest economy and having sort of, you know,
24 among the highest average incomes in the nation
25 also has some of the most inequitable income

1 levels and has among the nation's highest poverty
2 rates among states. And that's partly because
3 of, well, a number of different reasons.

4 But you know, housing is a central part
5 of that conundrum. And you know, in a way, we're
6 sort of victims of our success in that our
7 economy has grown so quickly and it's uneven
8 enough that it is running the risk of leaving
9 significant portions of our society behind.

10 And so this program, I think, is a really
11 important initiative to help develop and attend
12 to our multifamily affordable housing stock in
13 ways that ensure that equity is -- that the
14 equity goals that we have alongside of our energy
15 transition goals, and electric and gas sector,
16 their decarbonization, and our just energy goals,
17 generally, is a core part of that evolution. And
18 so this program, I think, is a great platform for
19 attending to our multifamily affordable housing
20 sector. And, potentially, many of you, probably,
21 are following the conversation at the federal
22 level, but the infrastructure bill and the
23 reconciliation conversations, they are advancing,
24 and it looks like something important will happen
25 in the relatively new future. And you know, this

1 program is, potentially, a pipeline for
2 additional federal resources to do more and
3 better, more, better and quicker in this sector.

4 So this, for many reasons, actually, this
5 program is a key element of our clean energy
6 transition, our equitable clean energy
7 transition, and so I'm super excited about it.
8 It's just -- I think there's a lot of urgency
9 here, obviously with climate change generally
10 but, in particular, in this sector. And we have
11 a lot of tools in our toolbox now, thankfully,
12 including this program and all of you on the call
13 today.

14 So I wanted to just provide a little bit
15 of context and some, I think, optimism that we're
16 starting to really move forward in this arena,
17 and to Deana and the whole team behind this
18 program.

19 And I would be remiss if I didn't, you
20 know, thank our partners over at the California
21 Public Utilities Commission. We've been working
22 super closely with them and they've -- from a
23 Commissioner level and all the way through the
24 staffs, the various staff members that are
25 involved in both Commissions coordinating

1 extremely well and, really, under a common vision
2 across our two Commissions, so that's very
3 appreciated and will continue to be the case
4 through implementation.

5 So I would invite everyone to submit
6 comments that has some suggestions for the
7 program, and certainly through the course of
8 today, and then written in a couple of weeks, as
9 Deana said, the end of the month, really, just to
10 help us make this program be all it can be. And
11 I am, again, really optimistic that, with success
12 in this program, it will lead to new and better
13 things, even new and larger things, to channel
14 additional resources and to really help this
15 marketplace evolve in earnest.

16 So with that, I'll pass it back to Deana.
17 Thank you, again, Deana. Really looking forward
18 to the day. And, please, everyone participate as
19 much as you're able. The conversation is
20 extremely important. And I always say this, but
21 it continues to be true, that our process is our
22 biggest strength. And when we listen to the
23 marketplace, when we really work together to iron
24 out any challenges, just to understand them and
25 to deal with them, that's how we get to better

1 results. And so that's the spirit in which the
2 Commission operates across the Board and,
3 certainly, with this program as well.

4 So we have a great time on it and we're
5 looking forward to collaborating with all of you.
6 So thanks very much for being here again.

7 And then back to you, Deana.

8 MS. CARRILLO: Great. Thank you so much,
9 Commissioner McAllister. We appreciate those
10 comments. I think they're very important to keep
11 in mind for today. And we appreciate you taking
12 the time out of your day to join us while you
13 can. Great.

14 Well, let's run through the agenda. This
15 slide outlines our agenda today. First, we'll
16 provide a brief overview of the program for those
17 new to the conversation or need a little
18 refresher. And then we'll discuss the proposed
19 eligibility requirements, the methodologies to
20 meet the statutory requirements under the
21 program, the participation process describing how
22 developers can receive incentives, the incentive
23 structure, technical assistance, and evaluation
24 metrics.

25 Next slide please.

1 Before we get started we have some
2 virtual housekeeping. As you probably saw when
3 you logged on, this webinar is being conducted
4 remotely and is being recorded. We have a lot of
5 content to review today. And we understand that
6 that proposal was sent out last night. We will
7 stop for comments and questions after each
8 section. And we'll also have a public comment
9 period at the end.

10 There will be three ways to comment
11 today. You can use your raise-hand feature in
12 Zoom, or if you're just over the telephone, you
13 can dial star nine to raise your hand, and then
14 star six to mute or un-mute your phone, or you
15 can type your question in the Q&A window. If
16 your question will be addressed in a future
17 section, we may hold it off until then. And then
18 we'll also be posting, essentially, Q&As at the
19 end and/or after the workshop.

20 We expect this morning's session to run
21 for approximately one-and-a-half to two hours, so
22 we will have time to go over as many questions as
23 we can. And we're asking for public comments to
24 be submitted through our e-commenting system on
25 the docket, noted here. And if you haven't

1 already, please subscribe to the BUILD listserv.

2 Great. Next slide.

3 And with that, let's get started.

4 Next slide.

5 The BUILD Program was authorized by SB
6 1477 in 2018, authored by Senator Stern, which
7 authorized two building decarbonization programs
8 to encourage the development and deployment of
9 net-zero-emission building technologies. The
10 first was BUILD. The second is the Technology
11 and Equipment for Clean Heating Initiative, or
12 TECH. BUILD is for new residential buildings
13 that provides incentives and technical assistance
14 to support the adoption of advanced building
15 design and net-zero-emission technologies in new
16 low-income residential housing.

17 In January 2019 the PUC instituted a new
18 rulemaking on building decarbonization. And
19 under this proceeding the PUC adopted Decision
20 20-03-027 in March of 2020 which established the
21 framework and requirements for both programs
22 authorized by the legislation. And through this
23 process the Energy Commission was named as the
24 administrator of the BUILD Program. And the
25 program was further targeted to all-electric low-

1 income residential housing, both multifamily and
2 single-family.

3 Next slide please.

4 The program has \$60 million in funding
5 for incentives, which must be allocated according
6 to the cap and trade allowance of each gas
7 corporation. The CEC has also targeted a
8 significant portion of funding to technical
9 assistance, approximately \$6 million over the
10 next four to six years. We believe that
11 technical assistance will be a key to broader
12 market adoption by walking housing and developers
13 through the various challenges of adopting new
14 technologies and building approaches. We'll talk
15 more about this later in the presentation.

16 Next slide please.

17 And as I noted earlier, this program is a
18 collaboration effort in coordination with the
19 PUC. I was remiss for not thanking them myself,
20 so thank you to our staff over there who has been
21 collaborating with us. And I've already spoken
22 about how we got to today, so we are here.

23 And from here, Staff is taking feedback
24 on the preliminary program design. This will
25 inform our guidelines which will be provided to

1 the public again for additional input. These
2 guidelines will ultimately be approved by the CEC
3 to submit to the PUC in accordance with the PUC
4 Resolution E5116 (phonetic) issued this past
5 April. And concurrently, the Energy Commission
6 issued a Competitive Solicitation for our
7 Technical Assistance Provider, or TAP. We're
8 working to have that team quickly onboard with a
9 goal of quickly launching the technical
10 assistance by the end of this quarter which we
11 will, as I've mentioned, review a little later.

12 Next slide please.

13 I'd like to take a minute to broadly
14 share our program design goals. And as
15 Commissioner McAllister said, the programs can
16 only be as strong as the public input we receive.
17 And so these design goals really come from the
18 stakeholders in listening and hearing from them.

19 And our feedback from low-income
20 developers and stakeholders, we learned that
21 financing low-income residential housing is
22 complex, can take a long time, involves numerous
23 layers of various financing sources that are
24 often competitive. We learned that there's often
25 a perceived risk of the unknown for developers

1 that are balancing existing complexity in the
2 scarcity of adequate funding with new building
3 designs and technologies, and that there's a real
4 interest in moving to net-zero-emission
5 technologies and providing those clean energy
6 homes to our most vulnerable Californians.

7 So we've designed this program to address
8 those challenges. We're providing technical
9 assistance early in a project design phase,
10 supporting developers' soft costs and absorbing
11 some of that perceived risk, and designing the
12 participation process to work to balance surety
13 with flexibility and patience to support those
14 longer development timetables.

15 And the process should accommodate the
16 various financing and incentive programs in the
17 industry, TCAC, HCD. Our goal is to not make it
18 harder to navigate those traditional funding
19 sources for construction and long-term financing.

20 And we've also worked to leverage
21 existing building processes to streamline the
22 experience for the developers and the users.

23 And we'll be coordinating with TECH to
24 ensure support for education to contractors and
25 subcontractors to address that learning and

1 workforce gap related to these new technologies
2 that are still being felt across the state.

3 Next slide.

4 So with that, we're going to get into one
5 of our first four sections, Eligibility
6 Requirements.

7 The technical assistance and incentives
8 are available to any public, nonprofit, or
9 private developers with at least five years of
10 experience of deed-restricted low-income housing
11 development. Again, that's not experience in
12 developing all-electric buildings but five years
13 of experience in deed-restricted low-income
14 housing.

15 The housing development must be all
16 electric, not mixed fuel, and demonstrate modeled
17 resident utility cost savings, which we'll dive
18 into in a few slides.

19 It's available to new residential
20 buildings in these specific gas territories,
21 including tribal areas.

22 Next slide.

23 And it's hard to talk about what's
24 eligible without talking about what's not.

25 Before we move forward, I just want to bring up

1 this issue to provide some clarity.
2 Specifically, this program is not for market rate
3 residential buildings. The Energy Commission did
4 receive some additional funding in this last
5 budget to focus on market rate housing and
6 electrification. That funding is going directly
7 to the Energy Commission and isn't a part of this
8 program, though we will be launching its
9 development later this year.

10 We're also not including mobile and
11 manufactured homes at this time. They don't fall
12 under Title 24 Energy Code, which is what we're
13 relaying on as the program launches, but we'll be
14 looking to expand that, potentially, as we look
15 at expansion.

16 And of course, buildings without
17 residents, or nonresidential buildings.

18 Thanks. Okay.

19 Specific to the income restriction, as I
20 noted above, the PUC decision focused the program
21 to deed-restricted low-income residential
22 housing. This table shows the four types of
23 eligible categories of income limits established
24 in the statute.

25 For those that fall under type one and

1 type two, CEC Staff are proposing that we rely on
2 the income limits established by the low-income
3 housing funding source for the project. This
4 will provide flexibility to easily align with the
5 various affordability standards, whether it's at
6 the Tax Credit Allocation Committee, Department
7 of Housing and Community Development, or the
8 Federal Department of Housing and Urban
9 Development, or the local affordable housing
10 agencies. We're looking to really make this
11 simple for the user and for those income limits
12 to be established by the affordable housing
13 experts under the eligibility pathways of type
14 one and type two.

15 Next slide.

16 And this slide depicts the gas utility
17 areas where projects will be located.

18 And next slide.

19 In addition, the receipt of both
20 incentives and technical assistance under the
21 program will contribute to an entity's
22 application of public work requirements,
23 including prevailing wage, pursuant to Labor Code
24 1720.

25 And next slide.

1 And so from here, this brings us to our
2 first section of questions and comments, any
3 questions on project eligibility. If you have
4 them now, you can raise your hand per the feature
5 in Zoom, you can chat it in the Q&A window, or if
6 you're on the telephone, you can dial star nine
7 to raise your hand, and then star six to mute and
8 un-mute your phones.

9 Any questions on this section? Well, I
10 see one from a Mr. James.

11 MS. REMY-OBAD: Yes.

12 MS. CARRILLO: Oh, go ahead, Camille.

13 MS. REMY-OBAD: Sorry. Yes. So John
14 James has a question.

15

16

17 "Why limit the program to developers with
18 five years of experience in low-income? This
19 seems to be a hurdle and limits creating more
20 builders, both large and small, to be involved in
21 this specialized type of development for years to
22 come."

23 MS. CARRILLO: Yeah. That's a really
24 good question, John.

25 One of the issues that the Energy

1 Commission was balancing is that we've provided a
2 pretty flexible program of at least two years for
3 just a project reservation process. And we only
4 have so many public funds. And so because of the
5 complexity to do affordable low-income deed-
6 restricted housing to begin with, we thought it
7 was a prudent use of sources so that we don't
8 kind of -- what is the word? -- so we don't have
9 reservations that don't -- that are more likely
10 to move forward is what we're looking for, is
11 projects that are more likely to move forward.

12 But we appreciate that comment. And if
13 you don't think that that's the right balance of
14 those, please make that in your public comments.
15 We look forward to looking at them as we consider
16 the program and design.

17 MS. REMY-OBAD: All righty. We also have
18 a comment from Anne Esmeiser (phonetic). It
19 says/she asks, "Would an adaptive reuse project
20 that creates --

21 MS. CARRILLO: The quick answer to
22 that --

23 MS. REMY-OBAD: -- "new housing be
24 eligible?"

25 MS. CARRILLO: -- is, yes. And I am

1 going to ask Adriana to put in the definition of
2 what new housing is into the chat, and we'll make
3 sure that we get that in the program guidelines,
4 as well. Substantially, a substantial rehab or a
5 shift of use, say from a loft or a factory to
6 lofts, would also be considered new housing.

7 Okay, well, that's it for now, I know
8 we'll have more later, we'll jump into the next
9 section. And again, I do want to encourage
10 everyone to provide written comments. This is a
11 preliminary program designed for feedback. And
12 so those comments now are going to be very, very
13 helpful.

14 Okay, so this next section is going to
15 review the methodologies to comply with the
16 statutory requirements. And what the -- and the
17 methodology under which the CEC is proposing to
18 adopt them. Excuse me. The authorizing statute
19 requires that incentives be based on their
20 reduction of greenhouse gas emissions in
21 comparison that would have otherwise be expected
22 from current building standards. So this is a
23 building-to-building comparison.

24 Next slide.

25 In this additional requirement the

1 statute also requires that projects under the
2 program do not result in higher utility bills for
3 their low-income residents. Note that this is
4 also a building-to-building comparison, not a
5 review of specific residents' actual costs.

6 So let's take a step back from that
7 statutory requirement for a moment and look at
8 what we expect residents to experience under the
9 program.

10 CEC's analysis of utility costs show that
11 low-income residents save 68 percent, or nearly
12 \$600 on average, of their annual energy costs
13 when they move from an existing building into a
14 new BUILD-compliant building.

15 In this graph, we've illustrated actual
16 and projected average utility costs for low-
17 income residents by climate zones. The orange
18 bar is the average utility bills for CARE
19 customers today in our existing buildings. The
20 purple bar represents the most common modeled
21 costs, a new mixed-fuel prescriptive code
22 compliant building. And the green bar represents
23 the anticipated model's resident utility cost for
24 a BUILD-compliant home. Under the program, the
25 modeled resident utility cost threshold will be

1 five percent lower than the standard which will
2 further safeguard and protect our most vulnerable
3 residents.

4 Next slide please.

5 In addition, Californians and BUILD
6 residents will also save on other costs that
7 aren't reflected in the earlier slide or in the
8 Energy Commission's model. For example, they'll
9 have increased energy efficiency savings over the
10 lifetime of the equipment in buildings by
11 lowering a building's greenhouse gas emissions
12 and helping to reduce the risks to residents from
13 loss of power. The program offers incentives for
14 other equipment, such as storage, which can
15 provide comfort and peace of mind for our most
16 vulnerable populations. And load flexibility
17 reduces the cost and demand on the grid.
18 Improved air quality. And lower healthcare
19 costs.

20 Next slide please.

21 Okay, so we're going to dig into the
22 statutory requirements again, and the building-
23 to-building analysis, and our methodology.

24 The CEC has adopted robust methodologies
25 that establish a new mixed-fuel prescriptive

1 building as the baseline to be compared to an
2 applicant's all-electric residential building
3 model. CBECC is a free energy analysis computer
4 program developed by the CEC for demonstrating
5 compliance with the Energy Code. CBECC takes
6 inputs on building envelope and mechanical system
7 design and calculates energy usage of the
8 building.

9 CBECC outputs hourly energy use profiles
10 which are then estimated -- which are the
11 estimated therms in kilowatt hours used by the
12 designed building each hour of a calendar year.
13 By applying the estimated therms used by the
14 building to natural gas utility rates the natural
15 gas bill can be calculated. Likewise, by
16 applying the kilowatt hours to electricity
17 utility rates, the electric bill can be
18 calculated. The total of these bill calculations
19 equate to the modeled resident utility costs.

20 In addition, we take the same hourly
21 energy use and multiple by the CO2 emission
22 factor to calculate the incentive value.

23 Next, please.

24 So we're going to spend some time on the
25 methodology because we know stakeholders will

1 have questions, so let's dive into a few more
2 details.

3 The CEC has evaluated current low-income
4 resident utility rates for the largest utilities,
5 or the CARE rates. We're assuming time-of-use
6 rates given their broad uptake. And we are
7 requiring savings in year one, not over the
8 lifetime of the equipment, to better acknowledge
9 short lengths of occupancy in some of these
10 housing sectors. And as I mentioned before,
11 we're establishing a five percent savings over
12 expected bill neutrality to better ensure
13 resiliency in the model.

14 And specific to greenhouse gas emissions,
15 Staff is proposing a calculation of \$150 per
16 metric ton of GHG. This value is derived from the
17 utility costs identified in the PUC's Integrated
18 Resource Plan. It does not include societal
19 costs or other costs. So given these
20 methodologies and our approach, the calculation
21 will vary by building design, and by the climate
22 zone, and the rates of the utility combination
23 served by the project. And we will demonstrate
24 that in more detail in a few slides.

25 Next slide please.

1 So digging down one layer deeper, as I
2 mentioned before, we're assuming time-of-use
3 rates when we look at rates. We're assuming that
4 occupants do not exceed the baseline allowance
5 and that the California Climate Credit is not
6 applied.

7 On the building energy use, right now
8 you'll see us demonstrate some models. And the
9 central water and heating and laundry is
10 currently included in the resident utility cost
11 savings. We understand that that split isn't
12 always typical between the resident and the
13 owner, and so we're going to continue to look at
14 that.

15 And I'd also like to talk about
16 limitations. While the model is robust and
17 provides appropriate protection for our most
18 vulnerable Californians, by its very nature, it's
19 a model. It is only demonstrative and doesn't
20 reflect the varied residents actual experience.

21 Next slide.

22 And under this approach, and given
23 today's current low price of natural gas, many
24 developers will need to choose a combination of
25 increased efficiency measures and PV beyond code

1 to meet the statutory requirement for modeled
2 utility cost savings, resident cost savings. In
3 CEC's analysis of utility costs, Staff found that
4 several utility territories in climate zones will
5 benefit from PV to meet this requirement. In
6 some circumstances -- in most circumstances
7 residents must be the first beneficiary of the PV
8 benefit to meet the established standard.

9 That said, understanding that the
10 availability of virtual net metering, or VNEM, is
11 not universal and is under deliberation. We're
12 seeking input from stakeholders on whether this
13 gap could potentially be addressed
14 administratively between the developers or owners
15 and residents?

16 Next slide please.

17 So here are some key elements where we're
18 seeking feedback.

19 Given the likely need for increased
20 efficiency and PV in many climate zones to meet
21 the statutory required modeled resident utility
22 costs, how can developers demonstrate the PV
23 benefit is provided to the resident? In areas
24 where VNEM is unavailable, how would this PV
25 allocation or need affect you? And is it

1 feasible for owners to address this modeled
2 resident utility cost for the residents directly?
3 What could that look like? And lastly, is \$150
4 per metric ton for GHG emissions appropriate?
5 Are there other estimates or projections that we
6 should look at and use for the price of carbon?

7 So some of those are the key questions
8 and feedback -- where we're seeking feedback, but
9 we also know that you'll have other questions and
10 comments, so I think that is our next slide.

11 There we go.

12 We've paused for a minute for questions
13 and comments on this section, compliance with
14 this program's statutory requirements.

15 Again, if you're on the phone, you can
16 dial nine to raise your hand -- or that would be
17 star nine to raise your hand, and star six to
18 mute and un-mute your phone. Any questions on
19 these methodologies? You can just put those in
20 the Q&A chat.

21 MS. REMY-OBAD: I'm not seeing any at
22 this time.

23 MS. CARRILLO: Okay.

24 MS. REMY-OBAD: Oh, wait, I'm sorry,
25 please. John James.

1 “The PV value has to be passed on to the
2 resident. It should be tracked through the
3 house panel, not per unit, or it will be
4 extensive electrical equipment.”

5 MS. CARRILLO: Thank you, Mr. James --

6 MS. REMY-OBAD: I think this is more --

7 MS. CARRILLO: -- for that consideration.

8 It would be great if you could put some
9 additional background and context for that
10 question. It also sounds like you’re referring
11 to a single-family home and, perhaps, not
12 multifamily. So some additional clarity on that
13 would be helpful in your written comments. Okay.

14 I’m going to assume that folks may have
15 additional questions as they review those
16 methodologies.

17 And at this point, we’re going to move on
18 to the next section, and I’m going to introduce
19 my colleague, Erica Chac.

20 Erica?

21 MS. CHAC: Thanks Deanna.

22 Okay, so we’re going to go into the
23 incentive structure now.

24 Next slide please. Thank you.

25 There are four types of incentives that

1 make up the total incentive a builder can receive
2 under BUILD. The base incentives -- the first is
3 the base incentive which is a -- which is based
4 on greenhouse gas emissions avoided from mixed-
5 fuel buildings. Currently, this is valued at
6 \$150 per metric ton of CO2 emissions.

7 The second is a building efficiency
8 incentive based on a percentage above code. This
9 incentive maxes out at \$1,000 per bedroom.

10 The third is an incentive for the
11 incremental PV above code that might be included
12 in the modeled resident utility cost requirement.
13 We are looking at \$1.30 per watt for a low-rise
14 and \$3.00 per watt for mid- and high-rise.

15 Fourth is an optional kicker incentive
16 for things like grid flex, battery, EV charging,
17 and other technologies we will go through soon.
18 This is a flat rate, depending on the equipment.

19 So an eligible applicant would add all of
20 these incentives together to get the total
21 amount.

22 Next slide please.

23 The purpose of offering kicker incentives
24 is to encourage the market for things such as
25 technologies that contribute to electrical grid

1 stability, like grid flex and onsite energy
2 storage, low-emission technologies, such as heat
3 pumps with low GWP refrigerants, high efficiency
4 appliances such as induction cooktops and heat
5 pump clothes dryers, and other things, like EV
6 chargers. The price levels are listed on here
7 and are based on GHG reduction or incremental
8 costs with considerations to other incentive
9 programs that are offered. We would appreciate
10 any feedback you have on these incentive levels.

11 Next slide please.

12 We want to provide flexibility to
13 applicants but also need to ensure ratepayer
14 funds are being spent appropriately. Our goal is
15 to incent new activity, so reservations must be
16 submitted before receiving building permits. We
17 also want to support broader market
18 transformation and disperse funds to many
19 different applicants, so incentives will be kept
20 at \$3 million per applicant. Applicants are also
21 required to agree to liquidated damages if there
22 was no good faith effort to continue the project.
23 And we will be allowing layering of incentives so
24 long as the applicants aren't overcompensated for
25 the actual project costs.

1 Next slide please.

2 This is a sample project, Mateo Valley
3 Garden, to show the incentive types and levels
4 available for a low-rise project in Climate Zone
5 13, or Fresno area. This is a minimal BUILD-
6 compliant project with battery storage and low
7 GWP refrigerant kicker. This project is eligible
8 for \$218,000. This includes the base incentive
9 at \$150 per metric ton. No building efficiency
10 incentive because it is a minimally compliant --
11 minimally BUILD-compliant building with no
12 additional energy efficiency measures. And \$1.30
13 per watt for the incremental PV incentive, and
14 then the kicker incentives.

15 Next slide please. Thank you.

16 If we took the same sample project and
17 looked at it across different climate zones, this
18 is what we would see. The same project will
19 receive a different base incentive amount based
20 on climate zone since greenhouse gas savings and
21 PV requirements are different in every climate
22 zone. This project in Climate Zone 10 would
23 receive slightly less incentive, whereas Climate
24 Zone 16 would receive more. That's because there
25 is more potential for avoided greenhouse gas

1 emissions in Climate Zone 16.

2 Next slide please.

3 This is the same Mateo Valley Garden
4 project but this time we added more energy
5 efficiency measures. This building has a more
6 efficient HVAC system, a drain water heat
7 recovery system, two-inch insulation for the
8 recirculation loop, and Title 24 prescriptive
9 envelope. This project is eligible for \$290,000.
10 This is more than \$70,000 than the minimally
11 compliant version that we just looked at. So the
12 base incentive increased, the PV's incentive
13 decreased, the kicker stayed the same, and this
14 time there is a \$72,000 incentive for building
15 efficiency.

16 Next slide please.

17 This is, again, the same project across
18 the other different climate zones.

19 And next slide please.

20 This is a sample project for a mid-rise
21 project in Climate Zone 3, or at the Bay Area.
22 The total incentive amount is over \$1.2 million
23 with a highly efficient building. The building
24 efficiency incentive is maxed out at \$1,000 per
25 bedroom. The incremental PV increased to \$3.00

1 per watt because it's a mid-rise project. And
2 there is no kicker incentive but this project has
3 potential to increase more incentives if they
4 choose to include them.

5 Next slide please.

6 And, again, this is the same project
7 across different climate zones.

8 And next slide please.

9 Here are some items we are seeking
10 feedback on. Are the incentive amounts set
11 appropriately? We would appreciate any feedback
12 on any of the incentive types. Should any of
13 them be increased or decreased? Are there any
14 other equipment that we should be incenting that
15 wasn't mentioned today? And is it reasonable
16 that applicants agree to liquidated damages of
17 ten percent of incentive reservations if there is
18 no good faith effort in moving forward? What
19 alternative approaches could we adopt to ensure
20 that applicants are committed?

21 And Next slide please.

22 And now we'll open it up to questions and
23 comments. Again, you can use the raise-hand
24 feature in Zoom, or over the telephone, star nine
25 to raise your hand, and star six to mute and un-

1 mute.

2 Are there any questions in the Q&A?

3 MS. LEE: Hi team. This is Natalie. It
4 looks like we missed a raised hand previously.
5 Could we un-mute Merrian Borgeson for her
6 comment?

7 MS. REMY-OBAD: Hi Natalie. I am working
8 on that. Bear with us.

9 MS. BORGESON: okay, I think -- is it
10 working now?

11 MS. REMY-OBAD: Yes.

12 MS. BORGESON: Great. Thanks. I
13 actually did type this in, as well, because I
14 didn't know that you could see my hand or not.
15 So my main question is just around the experience
16 of developers at they look at this program and
17 can they understand what is really being offered
18 to them quickly and easily?

19 So if you guys could say more about, like
20 what is the work that the developer would need to
21 do to understand what their base incentive value
22 is? That seems to be the most complex piece.
23 The other pieces make sense to me. I could
24 imagine calculating those in my head. But this,
25 it sounds like they need to do two different

1 models of a building they're going to have in the
2 future. They need to know their climate zone.
3 There's a bunch of information that they'll need
4 just to be able to say is this \$500,000 or is it
5 \$1 million or is it -- you know? Because then
6 they have to multiply GHGs by \$150 a ton. So can
7 you say a bit more about the developer
8 experience?

9 And then, is there any other -- if it's
10 complicated, as it seems to be, what are the
11 other ways that we might be able to design the
12 program that still meets the statute but is
13 simpler for understanding the program quickly
14 from a developer perspective?

15 MS. CARRILLO: Hi Merrian. This is Deana
16 Carrillo. Can you hear me?

17 MS. BORGESON: I can.

18 MS. REMY-OBAD: We can hear you.

19 MS. CARRILLO: Oh, perfect, because my
20 internet went out, which was fabulous.

21 But you have a very good question. We
22 did frontload some of the complicated issues up
23 front to explain how the Energy Commission's
24 model is going to work. So I think what might
25 benefit the discussion is if we jump into the

1 participation process and how this happens, and
2 then we can loop back to your question, because I
3 think it's a very important one. And while we
4 took some time to walk through the complexity of
5 the modeling, because meeting that statutory
6 requirement isn't always easy, we do have some
7 what we hope are simple fixes for the developer
8 to make that process easier for them.

9 MS. BORGESON: Great.

10 MS. CARRILLO: So --

11 MS. BORGESON: Sounds good.

12 MS. CARRILLO: Great. Thanks.

13 And with that, why don't we go ahead --

14 MS. REMY-OBAD: All right.

15 MS. CARRILLO: Oh, go on.

16 MS. REMY-OBAD: No. There are a couple
17 of open questions in the Q&A. And we do have two
18 hands raised.

19 MS. CARRILLO: Great.

20 MS. REMY-OBAD: Okay. So for the Q&A,
21 the next question is: "Are affordable all-
22 electric rate designs being evaluated?"

23 MS. CHAC: We are looking at affordable
24 all-electric rates. We looked at CARE rates for
25 the IOU. And then for POUs the equivalent of

1 low-income rate.

2 MS. REMY-OBAD: Great. Okay. Thank you.

3 Next, there is a question from Natalie
4 Laughin (phonetic). "Is there an incentive for
5 EV chargers or EV-ready?"

6

7 MS. CHAC: The incentives that were shown
8 in the previous slide earlier, those were for the
9 EV chargers.

10 MS. REMY-OBAD: Okay. Next, we have a
11 question.

12 "Is the technical assistance to developers
13 being funded separately or is the incentive
14 envisioned to cover the additional modeling
15 analysis that developers need to procure to
16 reach the program thresholds?"

17 MS. CARRILLO: I'll take that question.
18 And I apologize, I don't have a visual. This is
19 Deana Carrillo again.

20 The program is offering two different
21 services. The first is technical assistance
22 which will be provided to applicable developers
23 separately. And the second is the incentive
24 value and the actual financing and incentive for
25 building the actual building. And so it's two

1 different components under the program. And the
2 technical assistance provider will be available
3 to developers to help model their program,
4 identify measures, troubleshoot using new types
5 of equipment, and support them in their
6 application to the incentive.

7 MS. REMY-OBAD: Great. Thank you,
8 Deanna.

9 Next, we have a raised hand from Nehemiah
10 Stone, so I'm going to un-mute you for your
11 question.

12 MR. STONE: Can you hear me now?

13 MS. REMY-OBAD: Yes.

14 MS. CARRILLO: Yes.

15 MR. STONE: Okay. I noticed that there's
16 incentive for additional PV, and as well as
17 incentive for battery. And it seems to me, based
18 on the status of the grid at this point, that
19 there should be something of a link between them
20 rather than being able to maximize one without
21 touching the other. Was there any thought given
22 to having a link between those two so you could
23 only get an incentive up to a certain point
24 unless you -- the additional PV, unless you
25 included batteries?

1 MS. CARRILLO: That's a good question,
2 Nehemiah. It is something that we considered.
3 But we're also working to be cognizant of adding
4 additional construction costs to the projects and
5 meeting the statutory requirements. We would
6 love to hear more about how the developers
7 would -- how we could manage that or other ideas
8 on that linkage and what the maximum or the cap
9 of that incentive would be. So if you could
10 include that in your comments, that would be
11 terrific. We'd love to consider it.

12 MS. REMY-OBAD: All righty. We have
13 another question from John James.

14 "Is and/or could supplying infrastructure
15 during buildout for alternative methods of
16 transportation, such as bikes or e-bikes, be
17 part of the design criteria?"

18 MS. CARRILLO: That's an interesting
19 proposal, John. If you could include that in
20 your written comments, as well, and how that
21 would best be incentivized or fit within the
22 program design, we'd appreciate looking at that.

23 So I have learned some lessons on the
24 sequencing of our slide deck. Program
25 participation we should have put up front, so

1 we're going to dig into that to help provide some
2 clarity on what the process looks like for
3 developers, and the simplicity that we have been
4 trying to build in to this pretty complex
5 program.

6 Next slide please.

7 So the program participation process is
8 designed to recognize the funding and regulatory
9 processes required for developing low-income
10 multifamily and single-family homes, and provide
11 flexibility to better support the unique
12 challenges such development space. Broadly,
13 there are three steps in the incentive process
14 under the program.

15 Step one is the incentive reservation.
16 After working with a technical assistance
17 provider, if applicable, the applicant will have
18 their initial building design developed to apply
19 for an incentive reservation. At this point you
20 need, in essence, to know what type of building
21 you're going to build, what type of measures you
22 think you're going to install, and we'll help you
23 with those calculations. The developer will
24 provide the information outlined here and, upon
25 review and approval by CEC Staff, will receive an

1 incentive reservation before receiving
2 construction financing. The term of the
3 reservation is proposed to be 18 months to
4 provide applicants time to obtain their
5 construction financing. And the Energy
6 Commission staff will endeavor to review these
7 requests within three weeks.

8 Step two is the applicant project
9 confirmation. So upon receipt of a developer's
10 construction financing the applicant would return
11 to the Energy Commission and confirm any changes
12 to their project. What we heard from developers
13 is sometimes they might need to modify the number
14 of units or the number of bedrooms to be more
15 competitive at TCAC or some of the other housing
16 financing agencies.

17 So applicants would then return to us,
18 confirm that they are moving forward. And upon
19 the Energy Commission staff's confirmation of the
20 continued eligibility and the incentive value of
21 the project, if things have changed, an applicant
22 will have 24 months to construct their project.
23 And, again, the Energy Commission will endeavor
24 to review those confirmations within three weeks.

25 And at step three, this is upon the

1 completion of the project, the applicant will
2 provide the appropriate documentation
3 demonstrating construction which the CEC will
4 review and cause the incentives payments to be
5 made. I wish I could say that this payment would
6 happen in three weeks. It is a bit of a process
7 to get a cut check from the State of California.
8 This time period would be, likely, 90 days. I'm
9 going to dig into this a little bit more.

10 Next slide please.

11 This slide demonstrates some other
12 elements of program participation. So at the
13 incentive reservation, Staff is suggesting two
14 other elements of flexibility, that we allow a
15 six-month extension of that 18 months, so the
16 reservation would not exceed up to 24 months,
17 upon a demonstration that the project financing
18 can be received. So this might be, perhaps, the
19 TCAC funding round happened a little later that
20 year. We're hoping to be flexible.

21 And secondly, to encourage developers to
22 explore their whole portfolio for decarbonization
23 opportunities, and not just on a project-by-
24 project basis. We'd provide the ability to
25 transfer awards within a developer's -- excuse

1 me -- within a developer's portfolio, assuming
2 that funding is available and the project
3 eligibility requirements can be met. We're also
4 requiring annual reports to milestones and
5 participation in the EM&V process.

6 So Merrian asked a really good question
7 earlier about how challenging or simple this may
8 be for applicants, so let's go to this next
9 slide.

10 I wanted to spend a few minutes to dig a
11 bit deeper into the reservation process.

12 We received a lot of stakeholder feedback
13 that varied. Many developers asked for a simple
14 process that didn't require costly modeling. We
15 received other feedback from other developers
16 suggesting that we just rely on their existing
17 building processes and models. So to balance
18 those various stages that a project might be in
19 their lifecycle and the level of investment
20 developers might be willing to make at specific
21 periods, we are proposing a two-step -- two
22 different pathways to that incentive calculation.
23 One would be based on the developer's custom
24 energy model that they're already working for
25 their building processes with an acknowledgment

1 of the methodologies that we've approached to
2 meet some of our statutory requirements. And the
3 other is the BUILD Calculator.

4 Next slide please.

5 And at this point, I am going to
6 introduce a colleague of mine, Larry Froess, who
7 is going to walk through the BUILD Calculator.

8 And to tie this back to the earlier
9 question of how can we make this simpler for
10 developers to understand what they would need to
11 do to meet some of the program's statutory
12 requirements, the Energy Commission has been
13 doing a lot of work and analysis and, we believe,
14 this tool that will help in that process to make
15 it more simple.

16 So with that, I'm going to turn it over
17 to Larry.

18 MR. FROESS: Thank you, Deana. Can you
19 release or release the screen so I could share?
20 Sorry, it's still -- do I need to be promoted to
21 a host? It's not letting me share.

22 Erica, can you maybe load it up and I
23 could talk it through, if you can share?

24 MS. CHAC: Yeah, that sounds good. Let
25 me just pull it up really quick. It's opening up

1 right now. Sorry. My computer is freezing up a
2 little bit.

3 MR. FROESS: Okay. I got promoted.

4 MS. CHAC: Okay.

5 MR. FROESS: I can take it over. Thank
6 you. Sorry about that technical difficulty.

7 Thank you, Deana.

8 So I'm going to demonstrate the BUILD
9 Calculator using a few examples to show how it
10 determines the incentive amounts. These models
11 are based on a two-story, eight-unit, 12-bedroom
12 apartment building that has a prescriptively
13 compliant envelope. I want to point out, too,
14 that the incentive dollars that are being shown
15 are for these demonstration purposes only and
16 don't necessarily reflect what the final
17 incentives will be when the BUILD Program is
18 launched, but this is, rather, to show how the
19 incentives change based on the building
20 efficiency changes.

21 I'm going to start with a building in
22 Riverside. That will be Climate Zone 10. And you
23 can see that this already has a percent better
24 than Title 24, so this is a minimally compliant
25 building for Title 24 code.

1 And what we can see is, right off the
2 bat, we go up to the as modeled prior to
3 incremental PV, that this is -- the modeled
4 utility cost is 32 percent higher than the mixed-
5 fuel case which would result in a modeled
6 resident utility cost of being \$9.16 more per
7 month per tenant. And so right now it would
8 be -- it would qualify for \$25,816 for the
9 building for incentives, which is about \$2151 per
10 bedroom. And what this is doing is it's going
11 to -- in order to close this gap of the 32
12 percent higher bill savings to get to the 5
13 percent, we can either increase the building
14 efficiency or we can add the incremental PV. And
15 so this calculator is automatically sizing that
16 PV. So here, we've got 0.45 kW per unit, or 3.64
17 kW more for the entire building to achieve that
18 bill savings.

19 So next, I'm just going to increase this
20 building efficiency by increasing the heat pump
21 efficiency to 12 HSPF, go to an 18 SEER AC, put
22 in some pretty good windows of 0.23, then we're
23 going to keep the exterior wall foam board as R-
24 4, we're going with TIER 4 heat-pump water
25 heaters and are located outdoors or in a garage,

1 in a covered area, and we're not going to do a
2 battery just yet. And so this increased the Title
3 24 compliance up to ten percent. And now the
4 modeled utility cost went down to 26 percent
5 higher than the mixed fuel, at \$7.26 a month.
6 And you'll need less PV now, so you need 0.37 kW
7 per unit or about 3 kW for the building. And
8 then all the incentives calculate out now to
9 \$35,758 for the building, or about \$3,000 per
10 bedroom, and that's about \$10,000 extra for
11 improving the building there.

12 Now if I add a battery to this scenario,
13 I'll add a 14 kW battery, you can see that the
14 modeled utility cost is down to 11 percent
15 higher, or about \$3.00 a month per tenant. The
16 PV went way down, the extra PV, to 0.19 kW per
17 unit, or about 1.5 kilowatts for the building.
18 And the incentives went up to \$37,838. So that
19 shows the change that the battery can contribute
20 to it.

21 So let me change it back to a minimal
22 compliance and I'll take a different climate
23 zone. And we'll go with Sacramento, Climate Zone
24 12. And so with Climate Zone 12, our gas utility
25 is going to be -- oh, I'm sorry, for Climate Zone

1 10 it was Southern California Gas for the utility
2 and Southern California Edison for the electric.
3 For Sacramento, we're going to use PG&E for the
4 gas utility and PG&E, also, for the electric
5 utility.

6 Again, it's a minimal compliant building
7 at 1.9 percent above Title 24. The modeled
8 utility cost before incremental PV is 53 percent
9 higher than the mixed-fuel bill at \$15.92 extra a
10 month that the tenants would pay. And so to get
11 to the five percent cost savings, it's going to
12 need an additional 0.58 kilowatts per unit or
13 4.65 kW per building. And that's going to result
14 in an incentive value of \$31,521 for the
15 building, or \$2,627 per bedroom.

16 Again, I'll do the same exercise. I'll
17 maximize the efficiencies of the heat pump, of
18 the air conditioner, pick the better window, and
19 we're at 12.2 percent better than Title 24. The
20 modeled utility cost is down to 43 percent higher
21 at \$12.89. And the PV went to 0.48. So by
22 making the building more efficient the result is
23 less PV at the same time and the incentive is up
24 to \$40,360 for the building.

25 And just to go back, our last demonstrate

1 will be changing it back to a minimal efficient
2 building. And there's some climate zones that
3 have multiple utility combinations, as Deana
4 mentioned before. And in Climate Zone 12 there's
5 another electric utility, that is SMUD. And
6 based on if this project gets built in a SMUD
7 territory, based on their electric rate
8 structure, they are already, just a minimally
9 compliant building, at positive modeled utility
10 cost savings of plus ten percent. So that results
11 in not needing any additional PV if you're in a
12 SMUD territory. And this would qualify for
13 \$24,244 for the building.

14 So that's the end of my demonstration.
15 Back to you, Deana.

16 MS. CARRILLO: Thanks Larry.

17 So this is a tool that we've developed to
18 help developers really identify on what type of
19 building design they could adopt within certain
20 climate zones and utility territories in order to
21 meet that statutory requirement of ensuring that
22 our most vulnerable Californians have some
23 resiliency on utility costs as we move towards
24 decarbonization.

25 We're hoping that this tool can be very

1 helpful for applicants and developers in
2 simplifying the process to figure out, what do I
3 need to install and how much is it going -- you
4 know, estimate their own construction costs? And
5 then look at the level of incentives that they'll
6 be able to receive.

7 We have this tool populated for a few
8 climate zones, not all, and so it's for
9 demonstration purposes only. But we do want
10 feedback on whether it's helpful.

11 We've also heard from some developers
12 that they may just want the surety and be able to
13 submit their own models at that time as they're
14 closer to the construction process. And we're
15 trying to build this flexible approach to address
16 both scenarios.

17 So here's some key areas where we're
18 seeking feedback. And then we're going to open
19 it up to questions and comments again. And I'm
20 very interested in getting your comments on
21 whether this approach helps absorb that
22 complexity and is simply enough for -- to
23 encourage developers to make that decision.

24 I think another thing to note is that
25 technical assistance will be provided to all

1 potential applicants to help work through this
2 and help developers, A, understand the process
3 and, B, demonstrate compliance.

4 So here's some ways that we're seeking
5 feedback. We want to see if this three-step
6 process appropriately aligns with the
7 requirements around the low-income funding
8 programs? If not, what could we be doing better?
9 What else should we be considering?

10 Also, for each step in the process, are
11 the various milestones and documents reasonable
12 and consistent with both the industry timetables
13 and industry standards? You will see that we
14 requested for demonstration of completeness based
15 on documents that a developer would already be
16 submitting to participate in the building
17 process, as well as documents that they may have
18 already submitted to their financing elements.
19 So we're really trying to leverage those existing
20 processes.

21 We talked a little bit about this third
22 question: Is the BUILD Calculator helpful or not?
23 Interested in that discussion. We'd really like
24 your feedback because we've been working to
25 absorb that complexity.

1

2 And this last question, the Energy Commission
3 is exploring how we expand this participation
4 process to projects in tribal areas that might
5 not readily -- that won't readily participate in
6 Title 24 building standards. So we're looking
7 for some equivalent examples that we could use to
8 help projects in those areas. And we'll be
9 reaching out to additional stakeholders for
10 input.

11 And with that, we go to our next slide,
12 which is questions and comments on that program
13 participation process.

14 MS. REMY-OBAD: Hi Deana. I have a
15 couple of questions in our Q&A box. The first is
16 from Sean. He says,

17 "SEER values on heat pumps go much higher
18 than 18. Will there be higher values
19 available? They top out at SEER 36,
20 literally twice as efficient as the SEER 18
21 that seems to be the software cap."

22 MS. CARRILLO: So Sean, I'll give my
23 answer.

24 And Larry, maybe you can follow up for
25 anything I may have missed?

1 I think the answer is, yes, we want
2 developers to be able to design the building that
3 they want to develop. We are looking -- again,
4 the BUILD Calculator is only an example. And so
5 we will be doing some further population.

6 And with that, Larry, you know the
7 technical specifications better than I do. Maybe
8 you'd like to add some detail to that answer, or
9 we could also just review the questions and
10 comments and get back to folks then.

11 MR. FROESS: No, I can answer it. Hey.
12 Hi John.

13 Yeah, so the mini splits or the variable
14 capacity heat pumps, those can go up to 36 SEER.
15 But we were just trying to represent the
16 traditional heat pumps that go from -- you know,
17 the 18 SEER would be like the Infinity, the
18 Carrier Infinity line, kind of a traditional-type
19 system. But we also will have the VCHP credit
20 available as a different selection as we develop
21 it in the future.

22 MS. REMY-OBAD: Great. Thank you, Larry
23 and Deana.

24 Next, Claire asks -- says, "Is not SEER
25 calculated using a particular temperature? Would

1 not using EER be better?"

2 MR. FROESS: Yeah. We're using CBECC, so
3 CBECC asks for SEER and EER. And so whatever
4 SEER has put in, a corresponding EER is
5 calculated in CBECC, so it's using whatever CBECC
6 was calculated with.

7 MS. CARRILLO: I think we could also add
8 that in the preliminary program design, which is
9 a document that we distributed last night and
10 this morning but there's just one document, we do
11 have a list of eligible equipment under kind of
12 the calculator approach where we're looking to
13 absorb that complexity, and then the models. And
14 I realize that we've also -- I missed reinforcing
15 something in my own talking points.

16 Could we go back to slide 39,
17 Cenne(phonetic), for just a second? Oh, you did.
18 Sorry.

19 So slide one is when developers are going
20 to submit their reservation application to get an
21 idea of what type of project they're going to
22 need to build and what type of incentive they'd
23 be eligible for before they get their
24 construction financing. So you could use the
25 BUILD Calculator or you could submit your models.

1 By step two, you know what you -- the
2 developers know what they're building. They've
3 gotten their construction financing. What we
4 want submitted at this point is what you're
5 actually building. And there will be kind of a
6 recalibration of the award to ensure that it's
7 still eligible, that Building Code hasn't
8 changed. It could go up at this time. Likely,
9 it, probably, it could also go down at this time
10 if Energy Code did change, or if you're doing
11 fewer units, or if something has shifted. But at
12 that point we're looking at models, where we can
13 look at the different levels of equipment that
14 could be above and beyond whatever we end up
15 putting in the BUILD Calculator.

16 I don't know if that -- hopefully, that
17 helps.

18 Okay, next question.

19 MS. REMY-OBAD: All righty. Zahar
20 (phonetic) says,

21 "Have you compared the tool calculations
22 against the inputs and outputs of the QUAC
23 tool," or, yes, "CUAC tool? Most developers
24 use the CUAC receipt to estimate utility
25 bills for tenants. Would be helpful to not

1 have to use two separate calculators or not
2 get different results from each."

3 MS. CARRILLO: That is a very -- I
4 appreciate that comment. Yes, we have done -- we
5 did some preliminary calibration with CUAC. And
6 we will be sure to look at that again. Good
7 point. Appreciate that. And if you could
8 extrapolate on that a little bit more on what
9 that impact would be for developers in the
10 comments, that would be helpful.

11 MS. REMY-OBAD: And I think that the next
12 two comments from Natalie and Sean are sort of in
13 response to some comments that Staff have already
14 provided, you know, so they're not specifically
15 questions, just things for us to note, which we
16 will most definitely do. If I have that wrong,
17 please raise your hand and let me know and I will
18 make sure to read out your responses.

19 We also have a hand raised from Nehemiah,
20 so I am going to ask him to go ahead and talk on
21 that, as well.

22 MR. STONE: Can you hear me?

23 MS. REMY-OBAD: Sure can.

24 MR. STONE: Okay. One of the things that
25 you showed was that in areas where VNEM is

1 available that there's an incentive for sharing
2 with the tenants using VNEM, and where there is
3 not it would be -- it would require a contract or
4 something between the owner and the tenants. I'm
5 very concerned about the second option because
6 although VNEM is not, in theory, complicated it
7 requires an accurate estimation or an accurate
8 accounting of what the PV production is on a
9 monthly basis. And the calculation for each
10 tenant is based on the amount that they use that
11 month.

12 I noticed, also, that time-of-use rates
13 are what is included. And I find it -- it seems
14 like it's way beyond the ability of a developer
15 to keep track of the time-of-use production and
16 time-of-use use of each of the tenants and fairly
17 and consistently allocate the PV generation to
18 the tenants based on, you know, the size of their
19 unit.

20 So I'm wondering. I know that you're
21 looking to make the program less complex so that
22 you get more developers involved in it. But this
23 is an area where it has to be somewhat complex in
24 order to ensure that the tenants are not
25 disadvantaged.

1 MS. CARRILLO: Yeah.

2 MR. STONE: So I'm wondering what your
3 thoughts are on, you know, post-construction
4 verification?

5 MS. CARRILLO: Thank you. That's a good
6 question, Nehemiah, and there's a lot there, so
7 I'm going to tease a few things out. And then
8 would appreciate having a deeper conversation or
9 seeing more detail in comments.

10 You know, I think this is one of those --
11 this is where it comes down to a model and rates.
12 And what the program is -- currently, what we're
13 looking to do is establish a robust standard to
14 ensure that our residents are not paying any
15 increased costs than they otherwise would have
16 from a mixed-fuel building. So that's the intent
17 of the bill savings requirement.

18 I agree that there are other ways to get
19 to energy equity for our most disadvantaged. I
20 think our goal here with the VNEM approach is not
21 to do -- is, well, one thing worth exploring.
22 Take a few steps back because I kind of think on
23 my feet.

24 What we're looking to explore is whether
25 we could come up with a modeled amount based on

1 the program methodology for a period of time
2 within a certain period of time. And I'm going
3 to keep that as a modeled amount because the
4 program can't predict future rate increases. And
5 I agree with you that the developers or the
6 primary owners of the building and their managing
7 partners can't manage that real-time cost
8 differential and we're not asking them to take on
9 that burden. I think we would be looking -- you
10 know, we're opening up the question of could we
11 do this simply through estimates at the beginning
12 to meet that statutory intent? So that's as far
13 as program requirement, is like that's a question
14 we're posing.

15 Parsing out the second --

16 MR. STONE: So do you --

17 MS. CARRILLO: Can I just parse out? The
18 second question is: Are we going to be tracking
19 actual rates in utility areas, and rate
20 differentials, and the solar impact over time for
21 participating projects? That isn't something
22 that we've contemplated to date beyond what the
23 PUC will be doing through its evaluation,
24 measurement, and verification process. And we're
25 still working through what that will look like.

1 So those are the two pieces that I picked
2 up, but there's a lot there. Is there some --
3 did I miss --

4 MR. STONE: If --

5 MS. CARRILLO: -- anything?

6 MR. STONE: -- if I may?

7 MS. CARRILLO: Yeah.

8 MR. STONE: Yeah. If I may, one of the
9 considerations, one of the beauties of VNEM is
10 that it automatically puts the burden on the
11 owner of the PV system to keep it functioning
12 correctly because, if it doesn't, then the owner
13 has to make up some difference for the tenants.
14 If you base the calculations or if you base
15 everything on an estimate or a model of what's
16 going to happen you remove that incentive for
17 maintenance of the system. So there's a lot to
18 be considered.

19 MS. CARRILLO: Yeah.

20 MR. STONE: I think this is something for
21 the larger conversation. But I just encourage
22 you to think through all of the possible
23 disadvantages to the tenants from this.

24 MS. CARRILLO: Yeah. Well, and let me
25 reframe the question, because you bring up a good

1 point, which is in areas where VNEM is not
2 available but a solar benefit could be accrued to
3 benefit the resident to meet the statutory
4 requirement, is there something that we could do
5 administratively? Because, you know, we are
6 working across territories and not all IOU
7 territories have VNEM.

8 Okay, moving on to any other questions,
9 or should we move to the next section?

10 MS. REMY-OBAD: I think we're covered for
11 now.

12 MS. CARRILLO: Great. Well, then we're
13 going to launch into technical assistance. And
14 bear with me. My IT has gone down here at home,
15 so it's nice to still be with you all virtually.
16 Okay. I'm just trying to figure out where we are
17 on our slides. So it's technical assistance.

18 As I mentioned earlier, the statute
19 requires that technical assistance be provided to
20 projects that serve low-income residents. We're
21 really excited about this element of the program.
22 We think it's going to have the ability to reduce
23 risk and accelerate market transformation.

24 Next slide.

25 And we're also very excited to announce

1 that the Association for Energy Affordability was
2 selected as the technical assistance provider.
3 It was approved by the CEC at our last business
4 meeting this month. We anticipate that the
5 contract will be executed next month. And we'll
6 move quickly and swiftly to get technical
7 assistance awards on the street, so we're working
8 towards a Q4 launch. There will be some elements
9 of the technical assistance that will be in the
10 future guidelines. We're also going to address
11 most of the technical assistance in a manual
12 under our contract with AEA and its team.

13 Two elements that we're considering under
14 the guidelines is going to be to provide
15 applicants unlimited hours for technical
16 assistance for at least the first two projects,
17 and limit the next two projects to 50 hours.
18 Ideally, we're providing technical assistance to
19 numerous developers. But given that we do have
20 scarce resources, we want to make sure that this
21 impact -- because it really does have a market
22 transformation impact, and so that we're able to
23 work with developers substantively on a number of
24 projects. And ideally by then the assumption is
25 they've got the decarbonization design down and

1 we can move to folks that are, perhaps, later
2 adopters or that might not have had the
3 opportunity to pull this into their portfolio
4 yet.

5 Another thing that I do want to clarify,
6 also, on the technical assistance is that we
7 don't -- technical assistance is independent of
8 the incentives. We want to be working with our
9 TECH initiative so that we can provide incentives
10 to all sorts of eligible, you know, low-income
11 housing developers. We don't anticipate that
12 every development is going to move forward or at
13 that time with that specific equipment, and so
14 the two items are not dependent on each other.
15 Developers can come in and get technical
16 assistance. They can also just come in and get
17 an incentive if it's something that they're
18 familiar with and don't need.

19 So with that, I think we open back up to
20 Q&A on technical assistance. Any questions?

21 MS. REMY-OBAD: I'm not seeing any at
22 this time.

23 MS. CARRILLO: Okay. The let's go ahead
24 and move to metrics.

25 The statute and the decision have metrics

1 for the programs to be considered and evaluated
2 on. In statute, it's the number of low emission
3 systems, the projected utility bill savings, and
4 the cost per metric ton of avoided GHGs. We'll
5 be working with the PUC's Evaluation,
6 Measurement, and Verification Contractor, or
7 EM&V, which is Opinion Dynamics, through this
8 process. But we really want to get stakeholder
9 feedback on what metrics they would suggest would
10 demonstrate success or improvement or technology
11 uptake. There's a lot here and we'd like to
12 hear from stakeholders what they think should be
13 included.

14 Next slide.

15 And this is us. Given the depths of some
16 of the content, I'm surprised that we got here so
17 quickly, and I'm open to going back to some other
18 slides if folks have follow-up questions, but we
19 want to introduce the team. And don't just reach
20 out through the docket or through the BUILD
21 listserv. Feel free to reach out to us
22 individually.

23 Next slide please.

24 As I mentioned earlier, we're hoping for
25 written comments and suggestions by September

1 30th of this month. And if you haven't already,
2 please subscribe to the BUILD listserv.

3 And next slide.

4 And now we can open it up to public
5 comments. We can go back to any of the previous
6 slides. I welcome public feedback and input on
7 what we can improve, maybe it's more, maybe it's
8 less, just open up that discussion.

9 MS. REMY-OBAD: All righty. We have -- I
10 will go over some of our open questions. And we
11 also had a comment from Sophia. She asks, "Why
12 was Q4 selected for program launch? With the
13 holidays, could that be changing?"

14 MS. CARRILLO: So the question from
15 Sophia, this pilot was authorized in 2018. Yes,
16 things can change and pivot. It is the middle of
17 the summer -- or the middle of the holidays. But
18 I would just note that this is our goal for when
19 technical assistance would be available, not
20 necessarily any requirement. So if folks were
21 busy around that time, they wouldn't need to
22 participate. Our hope is that we can work out
23 the details and get that rolled out so that
24 projects that are thinking about electrification
25 today could jump in and get some assistance.

1 But agreed, around the holidays, agreed
2 that given where we come today, it's a pretty
3 optimistic and aggressive time schedule, but
4 we're going to work pretty hard to -- we're going
5 to work hard to keep at it.

6 MS. REMY-OBAD: Okay. Great. Thank you.

7 Natalie had made a comment, just letting
8 us know that we may need to have a different
9 incentive between multifamily versus single-
10 family dwellings. Her understanding is that the
11 cost is higher for multifamily. So I just wanted
12 to go ahead and read that comment out.

13 Sean also mentioned that there are --
14 SEER for ducted systems do go to 26 and 24.
15 Again, I think that was just a helpful comment.

16 The next is from Claire.

17 "Has the state considered encouraging
18 remodeling or retrofitting past state
19 buildings, for example, 9th Street, CEC, to
20 make low-income affordable efficient --
21 energy efficient Downtown Sacramento multi-
22 unit housing? I noticed that there are state
23 buildings which appear less occupied out in
24 the east part of the county too. It seems
25 like these emptier buildings could be

1 converted. Retrofitting and remodeling large
2 buildings might avoid more embodied carbon
3 greenhouse gas making which seems could be a
4 metric parameter.

5 "I have been in some beautiful and
6 comfortable converted" -- oh, shoot, sorry,
7 my little thing just -- hold on one second,
8 I'm so sorry, come on, there we go -- "could
9 be a metric parameter. I have been in some
10 beautiful and comfortable converted
11 buildings, at least one with great loft
12 housing inside."

13 MS. CARRILLO: Great. Thank you for that
14 comment.

15 It looks like Merrian has her hand raised
16 again.

17 MS. BORGESON: Yes.

18 MS. REMY-OBAD: And we also do have a
19 question from Tom.

20 MS. CARRILLO: Okay. Could we un-raise
21 Merrian's hand? I want to see if we answered her
22 question.

23 MS. BORGESON: I'm un-muted. I think I
24 got --

25 MS. CARRILLO: Oh, good.

1 MS. BORGESON: -- un-mute control before.

2 MS. CARRILLO: I really appreciate our --
3 you know, how we're trying to make it sensible
4 for the developers, or is there anything that
5 you'd like to go back to?

6 MS. BORGESON: Yeah. I just wanted to --
7 I think that the -- I mean, the two pathways to
8 get there makes a lot of sense. And I get the
9 restrictions of the statute that you guys are
10 trying really hard to work around. So I totally
11 get it and you guys have done an amazing job with
12 the statute and the way its language was.

13 I still think that there could be an
14 additional layer that you think about in terms of
15 marketing the program where, I mean, just one
16 thing you said was really striking that, you
17 know, in SMUD territory, they don't have to do
18 anything extra. They just have to build it all
19 electric. And I think giving folks, maybe it's
20 just by climate zone or, you know, some sort of
21 simple map where you can click on the map and
22 you're like, you see two examples, like a larger
23 building and a smaller building. And you know,
24 given certain assumptions, you know, the per-
25 bedroom incentive is \$3,000. I think developers

1 need to see that more quickly than going -- like
2 there's just this barrier for people who are not
3 currently motivated. And there's a lot of
4 motivated folks on this call and that have been
5 looking at this program.

6 MS. CARRILLO: Yeah.

7 MS. BORGESON: And what I'm interested in
8 is for the folks who are not motivated, for them
9 to see like, wow, I can \$3,000 per bedroom, under
10 certain conditions, you know, with technical
11 assistance, but that that number comes up really
12 quickly when they look into the BUILD Program.
13 So they don't have to do too much work before they
14 get a sense of what they might be able to get in
15 terms of incentives. That's just one suggestion
16 for marketing and how you can use the tools
17 you've created to get an initial impression for
18 people who are new to this or haven't been
19 thinking about electrification for ten years.

20 MS. CARRILLO: Yeah. Appreciate that.
21 Full disclosure, this is a guideline workshop,
22 not marketing. We had a few others on the slide.
23 Not my skill set.

24 MS. BORGESON: Yeah. That's fair.
25 That's fair. I'm just thinking about like

1 translating it for folks --

2 MS. CARRILLO: Yeah.

3 MS. BORGESON: -- once they're -- yeah.

4 MS. CARRILLO: Great.

5 And I'm getting a feedback, which I think
6 is on my end.

7 But, Camille, maybe you can see if
8 there's any other questions?

9 MS. REMY-OBAD: Yes, we have.

10 "Regarding the metrics to collect, it would
11 be wonderful to get insight into the actual
12 costs of installed measures that the
13 developers install and how much of that cost
14 does the incentive offset? The goal here is
15 market transformation. We need to make sure
16 the incentives are high enough to push
17 developers over the hump of the initial
18 investment, and also impactful in reducing
19 the cost of the measures long term."

20 Deana, you're muted.

21 MS. CARRILLO: I appreciate that comment.

22 And I think that is a great -- you know, it
23 piggybacks off of Merrian's comment, as well, you
24 know, what's the per bedroom? What are
25 offsetting on costs?

1 I think when you pose the question of
2 what developer costs we're offsetting, we've
3 heard really different things. You know, there
4 are those who, as Merrian had mentioned, aren't
5 even thinking about electric, going all electric
6 yet, or haven't done it before, and so how can we
7 incent them to try it? There are their actual
8 construction costs, which some say are lower, and
9 then there's the first-time adoption costs of
10 trying something new. And so we're looking at
11 both of those elements.

12 As we look at the equipment costs, we're
13 looking to offset those costs to the extent and
14 kind of calibrate them so we can not only make
15 that incremental difference but make the
16 difference to try something new. And as I
17 mentioned, getting those late adopters to be
18 interested in thinking about it, and then doing
19 it. And if we can get them to do it once, as
20 Commissioner McAllister said, you know, we'll be,
21 you know, moving the market.

22 MS. REMY-OBAD: Great. And I wanted to
23 circle back to Tom, who said, "Would you allow
24 layering of build incentives with other CEC grant
25 funding programs?"

1 MS. CARRILLO: Yeah, so we did have one
2 note on that.

3 Both the PUC decision notes that we --
4 that layering incentives is eligible, as well as
5 incentives within local areas that might have
6 Reach Codes. As far as laying incentive, what I
7 would say is, yes, as long as the developer, you
8 know, isn't making a profit on it and that the
9 incentive layering doesn't go over the actual
10 cost of the equipment.

11 MS. REMY-OBAD: Great. And I want --

12 MS. CARRILLO: So, yes, and layers are
13 okay, yes, but not over the cost of the
14 equipment.

15 MS. REMY-OBAD: And I think Merrian had
16 her hand raised.

17 Can you talk? Are you able to talk,
18 Merrian?

19 MS. BORGESON: Sorry. It was a mistake.
20 Thanks.

21 MS. REMY-OBAD: Oh, no worries. Okay.

22 MS. CARRILLO: All right. Well, I want
23 to say thank you to everyone. We will have these
24 slides posted later today.

25 Oh, it looks like we've got one more

1 question come in. So the question is,
2 "Can you explain the value of the valuation
3 if incentives will be paid before an
4 evaluation is completed? What if the
5 evaluation finds the models were very poor,
6 over or underestimating benefits?"

7 So while the incentive value isn't -- I
8 think to answer that question, Cenne, could you
9 go back to the one, two, three slide? I don't
10 know what number it is at this point. There we
11 go.

12 So the incentive reservation is made at
13 one before project construction -- or before
14 project construction financing is obtained.
15 Ideally, with this reservation -- and the
16 developer is coming in and saying this is what
17 I'm going to build in this climate zone in order
18 to get this level of incentive. And we'll have
19 the BUILD Calculator there, and we'll have our
20 technical assistance provider to come up with an
21 estimate. It is a strong estimate because we
22 know that projects may change between one and
23 two. The Building Code may change between steps
24 one and two.

25 And after construction financing, that

1 incentive value will be confirmed. We will know
2 what year of Title 24 you're implementing under.
3 You will provide your model per the Building
4 Code. And you'll provide your building permit.
5 So at that point the commitment is confirmed and
6 the funding itself will happen in stage three.

7 So with the goal of that incentive, in
8 some of them it was up to almost \$1.5 million for
9 some projects, well, that funding will happen in
10 three. What we've heard from developers is that
11 they can manage that through construction loans
12 to help offset as long as they know it's coming.
13 So if that is different, or if you have a
14 different experience, we look forward to hearing
15 that so that we can figure out, you know, how
16 best to provide some surety with, also, the
17 flexibility that we're working to incorporate.

18 All right. Well, with that, I think that
19 wraps up our questions in the Q&A. Again, we
20 want to say thank you. If you could go to slide
21 53, we have that written out. We'll also have an
22 appendix of equipment. And we recognize that
23 that preliminary program design was provided last
24 night. As questions come up, or with your
25 comments, we look forward to seeing those on

1 September 30th, and then getting the guidelines
2 out.

3 Thank you all so much for your time and
4 for joining us today. We appreciate it. And I
5 want to thank you in advance for the time it
6 takes to participate and contribute to these
7 programs and providing your comments. But just
8 to reiterate Commissioner McAllister's comment
9 earlier, it's definitely the stakeholders that
10 make the programs better. And so I thank you in
11 advance for the time that you'll take to give us
12 some thoughtful feedback and, perhaps, some
13 alternatives to the approaches we've suggested.
14 We've gotten a lot of great feedback today, so
15 thank you for your time.

16 Have a good day.

17 (Off the record at 11:27 a.m.)

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CERTIFICATE OF REPORTER

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 7th day of October, 2021.



MARTHA L. NELSON, CERT**367

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I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were transcribed by me, a certified transcriber and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

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I certify that the foregoing is a correct transcript, to the best of my ability, from the electronic sound recording of the proceedings in the above-entitled matter.



MARTHA L. NELSON, CERT**367

October 7, 2021