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City of Menlo Park comments on California Energy Commission’s (CEC) 2022 Building Energy Efficiency Standards (Energy Code)

Please see attached document

Additional submitted attachment is included below.
December 17, 2020

California Energy Commission  
Docket Office, MS-4  
Re: Docket No. 19-BSTD-03  
1516 Ninth Street  
Sacramento, CA 95814  
docket@energy.ca.gov


Dear Commissioners,

The City of Menlo Park thanks you for the opportunity to comment on the California Energy Commission’s (CEC) 2022 Building Energy Efficiency Standards (Energy Code) proposal introduced at the December 8 workshop on heat pump baselines for multifamily and non-residential buildings.

We appreciate the CEC’s efforts to set an all-electric baseline for heat pumps to encourage and accelerate the construction of zero-emission buildings. It is an environmental and health imperative that the 2022 Energy Code advances zero-emission all-electric construction and removes any barriers for all-electric construction.

In order to ensure the state continues to make strides towards achieving decarbonization goals, we make the following recommendations:

1. We support the CEC’s proposal to establish a heat pump baseline for space heating in buildings types where it is feasible and cost effective; therefore, we recommend the CEC expand the baseline to cover additional building types not included in the proposal.

We support the December 8 proposal to establish a heat pump space heating baseline for small offices, high-rise multifamily buildings, small schools, and warehouse office spaces.

Based on the CEC’s criteria of feasible and cost-effective, we recommend the CEC expand the scope of the heat pump baseline proposal to include all educational
facilities and multifamily buildings. The CEC’s presentation only included cost-effective modeling data for small schools. However, given that many large campuses across the state (such as the University of California system) are already shifting to all-electric construction, the CEC should consider an all-electric baseline for large schools as well. The CEC’s modeling also demonstrates that heat pump space heating baselines are cost-effective for both mid-rise and high-rise multifamily; therefore, the CEC should set a single electric space heating baseline across this entire building type.

2. **We recommend the CEC reduce barriers for the electrification of building types that have typically relied on central boilers for space heating.**

The current proposal does not include a heat pump baseline for large non-residential building types that typically rely on residential central boilers for space heating. Continuing to set a gas baseline for these buildings will make it costly and burdensome for all-electric buildings to comply with the code.

Menlo Park was one of the very first cities to adopt a requirement for all electric that included high-rise multifamily. Since late 2019, 40 California cities have adopted all-electric or electric-preferred reach codes, it’s imperative that the CEC support local governments leading the state’s decarbonization efforts by not placing additional compliance barriers on them. We recommend that the CEC conduct additional analysis to consider where a single electric baseline for space heating may be feasible, and at a minimum, the CEC should set a fuel neutral baseline for building types that do not have an electric baseline.

3. **We recommend that the CEC require mixed-fuel construction be built electrification-ready.**

California’s 2045 carbon neutrality goal requires the state to be forward-thinking and prepare for a carbon-free economy. Most mixed-fuel construction built in the present day will need to be electrified in the future in order to meet the state’s emission reduction goals.

Although some electrification-ready measures currently exist in the code for water heating, current measures do not cover the gambit of infrastructure required to easily electrify in the future. Therefore, the CEC should pursue additional electrification-ready measures to avoid burdensome costs placed on the building owner in the future. These electrification-readiness measures should include measures in all building types (single family, multifamily, and non-residential buildings) for unitary and central water heating, space heating, cooking, and drying.

We thank the CEC for their continued work in the building code development process and look forward to continued collaboration.
Sincerely,

Drew Combs
Mayor
City of Menlo Park