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**Center for Biological Diversity Comment on Draft 2021 SB 100 Joint Agency Report
Docket No. 19-SB-100**

Dear Ms. Weeks:

The Center for Biological Diversity (the Center) hereby submits these comments concerning the Draft 2021 SB 100 Joint Agency Report (Draft Report) prepared by the California Energy Commission (CEC), California Public Utilities Commission (CPUC) and California Air Resources Board (CARB).

The state policy under SB 100 is that “eligible renewable energy resources and zero-carbon resources supply 100 percent of all retail sales of electricity to California end-use customers by December 31, 2045 and 100 percent of electricity procured to serve all state agencies by December 31, 2045.” However, the increasing severity of the climate crisis is making clear that expedited timelines for climate action are essential. While the Draft Report does present scenarios that exceed the ambition prescribed by SB 100, it fails in centering and uplifting those that most align with keeping global warming below 1.5°C. The SB 100 Joint Agency Report should center scenarios that produce the greatest climate benefits, even if they call for more ambition than that derived from SB 100. This would serve as a guide for the state in improving its climate change mitigation efforts.

The Climate Crisis Demands Expedited Timelines for Substantive Action

To limit warming to 1.5°C, global CO₂ emissions must be cut in half by 2030—ten years from now—and reach near zero by 2050,¹ with faster reductions needed in the U.S.² A recent analysis found that, for the U.S. to do its fair share given historical emissions and capability, it should in effect reduce its CO₂ emissions by a total of 195 percent below 2005 levels by 2030, with at least

¹Intergovernmental Panel on Climate Change, Global warming of 1.5°C at 12-14, Figure 2.6, <https://www.ipcc.ch/sr15/> (2018).

² Climate Equity Reference Project, Climate Equity Reference Calculator, <https://calculator.climateequityreference.org/> (last visited Dec. 10, 2020).

70 percent of those emissions reductions achieved within the U.S. and the remainder through support to developing countries and their emissions reduction programs.³ Because California represents the largest share of the U.S. economy, it too has an outsized responsibility to reduce its emissions. As noted in the Draft Report, “A clean electricity grid can serve as a backbone to support the decarbonization of transportation, buildings, and some industries. Together with the electricity sector, these sectors account for 92 percent of the state’s GHG emissions.”⁴ Therefore, California also has a great responsibility to decarbonize its energy sector, but by 2030 or earlier as science and equity demand, rather than 2045. The Draft Report’s “Core Scenario” which still adheres to a 2045 deadline is simply out of sync with what is now required.

The Draft Report includes scenarios that accelerate the 100% clean energy target to 2030, 2035, and 2040, but makes a point to note that these scenarios should not be interpreted as within the intent or ability of the state.⁵ However, once again referencing the Draft Report, in 2020 Californians experienced historic climate change impacts with both record-breaking temperatures and horrific fires.⁶ So in California the climate has already worsened from when SB 100 was passed in 2018. With worsening climate conditions, the SB 100 target should be updated accordingly. That target should now be a just and equitable transition to 100% clean energy by 2030.

There is No Place for Fossil Fuels in a Carbon-Free Future

The Draft Report allows for fossil gas capacity to be retained to meet “reliability needs.” However, all phases of the gas lifecycle pose threats to our climate, health, and safety. The 2015 gas leak disaster at the Aliso Canyon gas storage facility here in California resulted in 109,000 metric tons of methane entering our atmosphere—the largest-known release of methane in U.S. history.⁷ Not only did the Aliso Canyon disaster exacerbate statewide greenhouse gas emissions and counter emissions reduction goals, it also harmed the public, producing in individuals acute effects such as dizziness, headaches, nausea, eye, nose and throat irritation, nose bleeds and likely long-term effects yet to be quantified. As evidenced by this disaster, the risks of keeping gas infrastructure in place far exceed any benefits.

Moreover, we must dispel the notion that fossil gas is a transition, bridge, or green energy source. While it is true that carbon dioxide emissions from a gas power plant at the smokestack are half those per unit of energy from coal, methane—a super-pollutant 87 times more powerful than CO₂ at warming the climate over a 20 year period—leaks during all phases of oil and gas production. If the methane leakage rate is greater than 2.4 percent of the gas produced, then the climate damage from the methane leakage cancels out any climate benefit that gas achieves over

³ U.S. Climate Action Network, The U.S. Climate Fair Share (2020), https://usfairshare.org/files/US_Climate_Fair_Share_Infographic.pdf

⁴ California Energy Commission et al., Draft 2021 SB 100 Joint Agency Report (“Draft Report”) (December 2020) at 14.

⁵ Draft Report at 16.

⁶ Draft Report at ii.

⁷ California Air Resources Board, Determination of Total Methane Emissions from the Aliso Canyon Natural Gas Leak Incident (2016).

coal at the smokestack.⁸ Therefore, depending on the overall leakage rate, fossil gas provides little or no climate benefit over coal: in fact, fossil gas may even be worse. It is clear that fossil gas has no role in securing a 100% clean energy future. As with oil and coal, gas capacity must be phased out rapidly as part of a managed decline of fossil fuels and should be presented in the report as such.

Energy Sources Should Truly Be Zero-Carbon

The Core Scenario allows for energy sources that have not been proven to be carbon neutral, one of them being bioenergy. Bioenergy, or energy derived from biomass, is currently categorized as a “renewable” energy source, but in reality biomass energy has more in common with fossil fuels. Biomass power plants are California’s dirtiest electricity source—releasing more carbon at the smokestack than coal.⁹ Adding to these harms, cutting trees for biomass energy reduces the forest’s ability to sequester and store carbon.¹⁰ So biomass power is a double whammy for the climate: it emits more carbon at the smokestack and leaves less carbon stored in the forest. Therefore, bioenergy should not be included in any scenarios for reaching 100 percent clean energy within any timeframe.

The Draft Report does aptly include a “No Combustion” scenario that excludes all conventional combustion sources, including fossil and biomass based, and retires all in-state combustion resources by 2045. But as previously noted, this No Combustion scenario should proceed with 2030 as the deadline rather than 2045. The scenario also includes adding additional capacity in the form of hydrogen fuel cells, but the state should be cautious in placing future reliance on hydrogen. The Draft Report states that the hydrogen used would be “green” hydrogen¹¹ but given the production of green hydrogen is currently cost and energy intensive, it must be assured that hydrogen for fuel cells is not instead sourced from woody biomass or petroleum fuels, namely fossil gas. The Draft Report currently sanctions fossil gas for “reliability” concerns and today, 95 percent of hydrogen produced in the U.S. is made from fossil gas,¹² so one can see an unfortunate circumstance of relying on fossil gas to meet fuel cell needs. Hydrogen made from fossil gas or woody biomass is not zero-carbon and therefore should not be a part of any SB 100 scenarios.

Instead of shifting capacity to hydrogen fuel cells in a No Combustion scenario, more focus should instead be placed on expanding solar and battery storage capacity—with emphasis on distributed resources. According to one study, the combination of small- and utility-scale solar

⁸ Ren, X. et al., Methane emissions from the Marcellus Shale in southwestern Pennsylvania and northern West Virginia based on airborne measurements. 122 J. Geophys. Res. Atmos. 4639 (2017); Alvarez, Raymond et al., Greater focus needed on methane leakage from natural gas infrastructure, 109 PNAS 6435 (2012).

⁹ Searchinger, Timothy D. et al., Europe’s renewable energy directive poised to harm global forests, 9 Nature Communications 3741 (2018).

¹⁰ Moomaw, William R. et al., Intact forests in the United States: proforestation mitigates climate change and serves the greatest good, *Frontiers in Forests and Global Change*, doi: 10.3389/ffgc.2019.00027 (2019).

¹¹ Green hydrogen made by splitting water by electrolysis powered by solar and wind energy would be a zero-carbon resource.

¹²Office of Energy Efficiency & Renewable Energy, Hydrogen Production: Natural Gas Reforming, U.S. Department of Energy <https://www.energy.gov/eere/fuelcells/hydrogen-production-natural-gas-reforming> (Accessed December 11, 2020).

energy potential within the built environment could meet California’s energy consumptive demand three to five times over.¹³ Distributed solar is especially advantageous because it is comparable in efficiency, faster to bring online and less environmentally destructive than remote utility-scale solar plants. Particularly when paired with storage, distributed solar can provide resilience benefits to communities during heat waves and fires, helping them maintain power during climate-driven crises.¹⁴ Furthermore, because distributed solar energy can be locally produced, locally owned, and locally consumed, there is often less local opposition to its implementation, in large part due to the local economic benefits.¹⁵ While the Draft Report does include “customer solar” in its scenarios, its role could be expanded, as implied by the report itself in saying that the “role of demand-side resources should be further evaluated.”¹⁶

The Draft Report’s “Zero-Carbon Firm Resources” scenario leaves the door open for continued reliance on gas and other combustion-based fuels. This is largely based on the expectation of future advancements in carbon capture and storage technologies (CCS). However, placing stock in such speculative and risky technologies only creates perverse incentives to continue fossil fuel production and use, impeding the necessary phase-out of fossil fuels and the clean energy transition. It is important to no longer bolster the fossil fuel industry which is responsible for the bulk of the climate crisis. Implementation of SB 100 should only involve truly zero-carbon energy sources.

Any Climate Action Must Include an Equitable and Just Transition to Clean Energy

The Draft Report rightly highlights the importance of advancing energy equity while supporting a clean energy economy, all while reaping the climate and public health benefits of a just transition. The report states that SB 100 should be implemented in the following ways for “disadvantaged communities” to overcome barriers to clean energy:¹⁷

- Keeping electricity affordable, with an emphasis on vulnerable populations and households that pay a disproportionately high share of their household income on energy.
- Reducing air pollution from local power plants, particularly in communities that experience a disproportionate amount of air pollution.
- Strengthening their ability to function during power outages and enjoy reliable energy in a changing climate.

¹³ Hernandez, R. et al., Efficient use of land to meet sustainable energy needs, Nature Climate Change, DOI: 10.1038/NCLIMATE2556 (2015).

¹⁴ National Renewable Energy Laboratory, Valuing the Resilience Provided by Solar and Battery Energy Storage Systems, <https://www.energy.gov/sites/prod/files/2018/03/f49/Valuing-Resilience.pdf> (2018); *see also* Tyson, M. and R. Nanavatty, Adapting to Fire: How Cities Can Enhance Resilience with Distributed Energy, Rocky Mountain Institute (2020), <https://rmi.org/adapting-to-fire-how-cities-can-enhance-resilience-with-distributed-energy/>.

¹⁵ Bowers, S. and Powers, B., Distributed renewable generation: Why it should be the centerpiece of U.S. energy policy, Post Carbon Institute (2012).

¹⁶ Draft Report at 108.

¹⁷ Draft Report at 37.

- Funding of training for high-quality jobs and careers in the growing clean-energy industry.

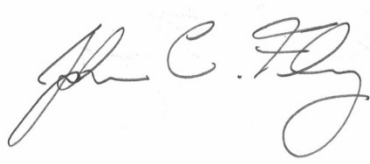
For two of these, keeping electricity affordable and strengthening the ability for under-resourced communities to enjoy reliable energy, California needs to undergo a re-envisioning of its energy distribution system. California needs to create a system where energy is not controlled by public and investor-owned utilities holding monopolies on power, but rather by communities that are free to advance distributed and community solar programs and hold utility regulators accountable: a decentralized system where energy access is treated as a right rather than a luxury. In line with this, California needs a system where energy is guaranteed especially in times of emergency, such as during the current COVID-19 pandemic. During such times, moratoria should be placed on the disconnection of essential utility services and late fees for all residential customers. These moratoria should last for the duration of the declared emergencies plus an additional buffer period of at least 6 months in order to allow families a chance to get back on their feet before risking service disconnection. Of course, the need for moratoria themselves would be greatly reduced if communities were empowered in providing for their own energy needs. Such a reimagining of California's energy system should be central to achieving SB 100 goals.

For the other two implementation measures, reducing air pollution from local power plants and funding of training for high-quality jobs, these are best addressed by moving the deadline for 100 percent clean energy to 2030. To begin addressing the legacy pollution inherent in low-income and communities of color, one of the greatest sources of that pollution, fossil fuel production and refining, should be removed expeditiously. Waiting until 2045 to eliminate fossil fuel pollution is an injustice to those communities who continue to bear the brunt of environmental degradation and health harms. Relatedly, by bringing the deadline to 2030 and implementing the right policies, individuals who currently work in the polluting fossil fuel industry could move more quickly to other work, including to high-quality jobs in clean energy with less pollution and better health outcomes. Ultimately, a just transition must be a quick transition that prioritizes environmental and public health over the waning fossil fuel industry. The equitable and just transition to clean energy must be a focus rather than an add-on to SB 100 implementation.

Climate Science Demands a 2030 Deadline for No-Combustion Energy

It is established science that to stay below 1.5°C warming and avoid the worst of climate change harms, emissions must reach near zero by 2050 globally and much earlier for the U.S. and California. There is simply no room for entertaining scenarios of delayed climate action when the climate crisis demands decisive steps be taken now. Thus, rather than centering the “Core Scenario” which calls for 100 percent clean energy much too late and allows for the continued use of carbon-emitting fossil gas and bioenergy, a scenario of 100 percent clean energy by 2030 and truly zero-carbon energy sources should be set as the standard. Gov. Newsom recently remarked that even 2045 is too late to reach carbon neutrality given the severity of the climate crisis: likewise, waiting until 2045 for 100 percent clean energy would be abhorrently past due.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "John C. Fleming". The signature is fluid and cursive, with the first name "John" being the most prominent.

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Greater focus needed on methane leakage from natural gas infrastructure

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Contributed by Stephen W. Pacala, February 13, 2012 (sent for review December 21, 2011)

Natural gas is seen by many as the future of American energy: a fuel that can provide energy independence and reduce greenhouse gas emissions in the process. However, there has also been confusion about the climate implications of increased use of natural gas for electric power and transportation. We propose and illustrate the use of technology warming potentials as a robust and transparent way to compare the cumulative radiative forcing created by alternative technologies fueled by natural gas and oil or coal by using the best available estimates of greenhouse gas emissions from each fuel cycle (i.e., production, transportation and use). We find that a shift to compressed natural gas vehicles from gasoline or diesel vehicles leads to greater radiative forcing of the climate for 80 or 280 yr, respectively, before beginning to produce benefits. Compressed natural gas vehicles could produce climate benefits on all time frames if the well-to-wheels CH₄ leakage were capped at a level 45–70% below current estimates. By contrast, using natural gas instead of coal for electric power plants can reduce radiative forcing immediately, and reducing CH₄ losses from the production and transportation of natural gas would produce even greater benefits. There is a need for the natural gas industry and science community to help obtain better emissions data and for increased efforts to reduce methane leakage in order to minimize the climate footprint of natural gas.

With growing pressure to produce more domestic energy and to reduce greenhouse gas (GHG) emissions, natural gas is increasingly seen as the fossil fuel of choice for the United States as it transitions to renewable sources. Recent reports in the scientific literature and popular press have produced confusion about the climate implications of natural gas (1–5). On the one hand, a shift to natural gas is promoted as climate mitigation because it has lower carbon per unit energy than coal or oil (6). On the other hand, methane (CH₄), the prime constituent of natural gas, is itself a more potent GHG than carbon dioxide (CO₂); CH₄ leakage from the production, transportation and use of natural gas can offset benefits from fuel-switching.

The climatic effect of replacing other fossil fuels with natural gas varies widely by sector (e.g., electricity generation or transportation) and by the fuel being replaced (e.g., coal, gasoline, or diesel fuel), distinctions that have been largely lacking in the policy debate. Estimates of the net climate implications of fuel-switching strategies should be based on complete fuel cycles (e.g., “well-to-wheels”) and account for changes in emissions of relevant radiative forcing agents. Unfortunately, such analyses are weakened by the paucity of empirical data addressing CH₄ emissions through the natural gas supply network, hereafter referred to as CH₄ leakage.* The U.S. Environmental Protection Agency (EPA) recently doubled its previous estimate of CH₄ leakage from natural gas systems (6).

In this paper, we illustrate the importance of accounting for fuel-cycle CH₄ leakage when considering the climate impacts of fuel-technology combinations. Using EPA’s estimated CH₄ emissions from the natural gas supply, we evaluated the radiative forcing implications of three U.S.-specific fuel-switching scenarios: from gasoline, diesel fuel, and coal to natural gas.

A shift to natural gas and away from other fossil fuels is increasingly plausible because advances in horizontal drilling and hydraulic fracturing technologies have greatly expanded the country’s extractable natural gas resources particularly by accessing gas stored in shale deep underground (7). Contrary to previous estimates of CH₄ losses from the “upstream” portions of the natural gas fuel cycle (8, 9), a recent paper by Howarth et al. calculated upstream leakage rates for shale gas to be so large as to imply higher lifecycle GHG emissions from natural gas than from coal (1). (*SI Text*, discusses differences between our paper and Howarth et al.) Howarth et al. estimated CH₄ emissions as a percentage of CH₄ produced over the lifecycle of a well to be 3.6–7.9% for shale gas and 1.7–6.0% for conventional gas. The EPA’s latest estimate of the amount of CH₄ released because of leaks and venting in the natural gas network between production wells and the local distribution network is about 570 billion cubic feet for 2009, which corresponds to 2.4% of gross U.S. natural gas production (1.9–3.1% at a 95% confidence level) (6).[†] EPA’s reported uncertainty appears small considering that its current value is double the prior estimate, which was itself twice as high as the previously accepted amount (9).

Comparing the climate implications of CH₄ and CO₂ emissions is complicated because of the much shorter atmospheric lifetime of CH₄ relative to CO₂. On a molar basis, CH₄ produces 37 times more radiative forcing than CO₂.[‡] However, because CH₄ is oxidized to CO₂ with an effective lifetime of 12 yr, the integrated, or cumulative, radiative forcings from equimolar releases of CO₂ and CH₄ eventually converge toward the same value. Determining whether a unit emission of CH₄ is worse for the climate than a unit of CO₂ depends on the time frame considered. Because accelerated rates of warming mean ecosystems and humans have less time to adapt, increased CH₄ emissions due to substitution of natural gas for coal and oil may produce undesirable climate outcomes in the near-term.

The concept of global warming potential (GWP) is commonly used to compare the radiative forcing of different gases relative

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The authors declare no conflict of interest.

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*Challenges also exist in the quantification of CH₄ emissions from the extraction of coal. We use the term “leakage” for simplicity and define it broadly to include all CH₄ emissions in the natural gas supply, both fugitive leaks as well as vented emissions.

[†]This represents an uncertainty range between –19% and +30% of natural gas system emissions. For CH₄ from petroleum systems (35% of which we assign to the natural gas supply) the uncertainty is –24% to +149%; however, this is only a minor effect because the portion of natural gas supply that comes from oil wells is less than 20%.

[‡]One-hundred-two times on a mass basis. This value accounts for methane’s direct radiative forcing and a 40% enhancement because of the indirect forcing by ozone and stratospheric water vapor (10).

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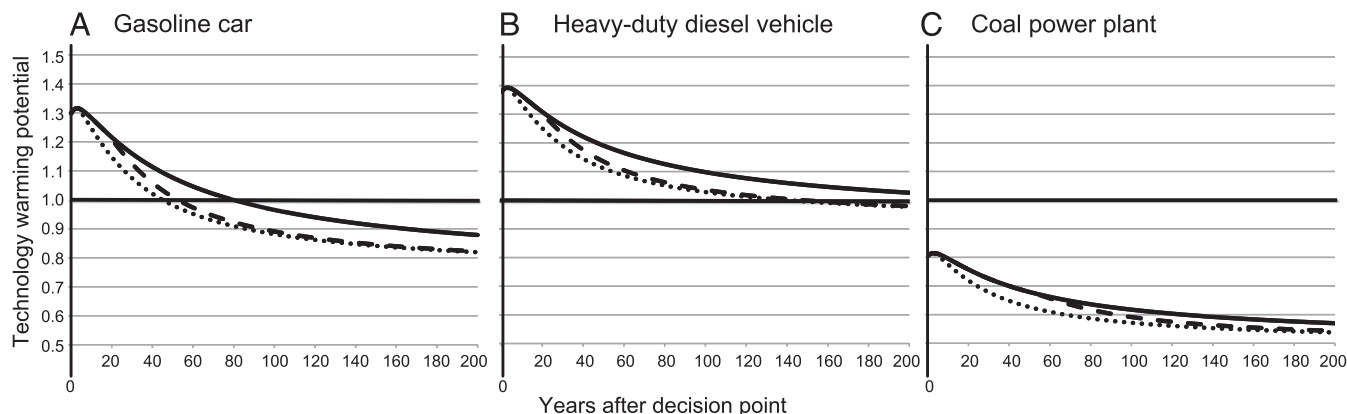


Fig. 1. Technology warming potential (TWP) for three sets of natural gas fuel-switching scenarios. (A) CNG light-duty cars vs. gasoline cars; (B) CNG heavy-duty vehicles vs. diesel vehicles; and (C) combined-cycle natural gas plants vs. supercritical coal plants using low-CH₄ coal. The three curves within each frame simulate real-world choices, including a single emissions pulse (dotted lines); emissions for the full service life of a vehicle or power plant (15 and 50 years, respectively, dashed lines); and emissions from a converted fleet continuing indefinitely (solid lines). For the pulse and service life analyses, our scenarios assume that the natural gas choice reverts back to the incumbent choice before the switch took place; for the fleet conversion analysis we assume that a natural gas vehicle or power plant is replaced by an identical unit at the end of its service life.

to CO₂ and represents the ratio of the cumulative radiative forcing t years after emission of a GHG to the cumulative radiative forcing from emission of an equivalent quantity of CO₂ (10). The Intergovernmental Panel on Climate Change (IPCC) typically uses 100 yr for the calculation of GWP. Howarth et al. (1) emphasized the 20-year GWP, which accentuates the large forcing in early years from CH₄ emissions, whereas Venkatesh et al. (2) adopted a 100-yr GWP and Burnham et al. (4) utilized both 20- and 100-yr GWPs.

GWPs were established to allow for comparisons among GHGs at one point in time after emission but only add confusion when evaluating environmental benefits or policy tradeoffs over time. Policy tradeoffs like the ones examined here often involve two or more GHGs with distinct atmospheric lifetimes. A second limitation of GWP-based comparisons is that they only consider the radiative forcing of single emission pulses, which do not capture the climatic consequences of real-world investment and policy decisions that are better simulated as emission streams.

To avoid confusion and enable straightforward comparisons of fuel-technology options, we suggest that plotting as a function of time the relative radiative forcing of the options being considered would be more useful for policy deliberations than GWPs. These technology warming potentials (TWP) require exactly the same inputs and radiative forcing formulas used for GWP but reveal time-dependent tradeoffs inherent in a choice between alternative technologies. We illustrate the value of our approach by applying it to emissions of CO₂ and CH₄ from vehicles fueled with CNG compared with gasoline or diesel vehicles and from power plants fueled with natural gas instead of coal.

Wigley also analyzed changes in the relative benefits over time of switching from coal to natural gas, but that was done in the context of additional complexities including specific assumptions about the global pace of technological substitution, emissions of sulfur dioxide and black carbon, and a specific model of global warming due to radiative forcing (5). We compare our results with Wigley's in the next section.

Results and Discussion

We focus on the TWPs of real-world choices faced by individuals, corporations, and policymakers about fuel-switching in the transport and power sectors. Each of the three curves within the panels of Fig. 1 represents a distinct choice and its associated emission duration: for example, whether to rent a CNG or a gasoline car for a day (Pulse TWP); whether to purchase and operate a CNG or gasoline car for a 15-yr service life (Service-Life TWP); and

whether a nation should adopt a policy to convert the gasoline fleet of cars to CNG (Fleet Conversion TWP). In each of these cases, a TWP greater than 1 means that the cumulative radiative forcing from choosing natural gas today is higher than a current fuel option after t yr. Our results for pulse TWP at 20 and 100 yr are identical to fuel-cycle analyses using 20-year or 100-year GWPs for CH₄.

Given EPA's current estimates of CH₄ leakage from natural gas production and delivery infrastructure, in addition to a modest CH₄ contribution from the vehicle itself (for which few empirical data are available), CNG-fueled vehicles are not a viable mitigation strategy for climate change.⁵ Converting a fleet of gasoline cars to CNG increases radiative forcing for 80 yr before any net climate benefits are achieved; the comparable cross-over point for heavy-duty diesel vehicles is nearly 300 yr.

Stated differently, converting a fleet of cars from gasoline to CNG would result in numerous decades of more rapid climate change because of greater radiative forcing in the early years after the conversion. This is eventually offset by a modest benefit. After 150 yr, a CNG fleet would have produced about 10% less cumulative radiative forcing than a gasoline fleet—a benefit equivalent to a fuel economy improvement of 3 mpg in a 30 mpg fleet. CNG vehicles fare even less favorably in comparison to heavy-duty diesel vehicles.

In contrast to the transportation cases, a fleet of new, combined-cycle natural gas power plants reduces radiative forcing on all time frames, relative to new coal plants burning low-CH₄ coal—assuming current estimates of leakage rates (Fig. 1C). The conclusions differ primarily because of coal's higher carbon content relative to petroleum fuels; however, fuel-cycle CH₄ leakage can also affect results. (As discussed elsewhere in this paper, our analysis considered only the emissions of CH₄ and CO₂. In *SI Text*, we examine the effect of different CH₄ leak rates in the coal and natural gas fuel cycles for the electric power scenario.)

To provide guidance to industry and policymakers, we also determined the maximum well-to-wheels or well-to-burner-tip leakage rate needed to ensure net climate benefits on all time frames after fuel-switching to natural gas (see Fig. 2). For example, if the well-to-wheels leakage was reduced to an effective leak rate of 1.6% of natural gas produced (approximately 45% below our estimate of current leakage of 3.0%), CNG cars would result

⁵The CH₄ from operation of a CNG automobile was estimated to be 20 times the value for gasoline vehicles (11), which is approximately 20% of the well-to-pump CH₄ leakage on a kg/mmBtu basis. This assumption deserves much further scrutiny.

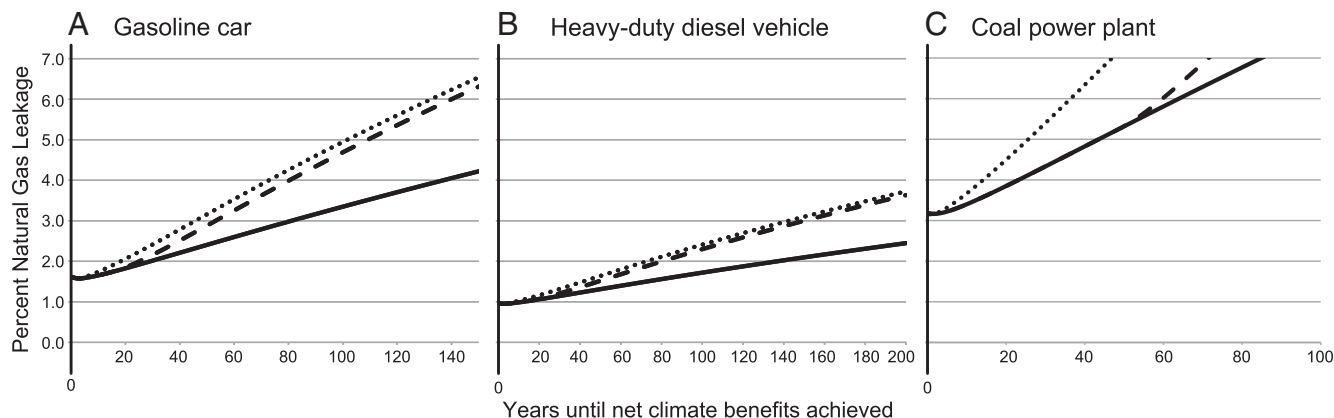


Fig. 2. Maximum “well-to-wheels” natural gas leak rate as a function of the number of years needed to achieve net climate benefits after choosing a CNG option in lieu of (A) gasoline cars; (B) heavy-duty diesel vehicles; and (C) coal power plants. For A and B, the maximum leakage is the sum of losses from the well through the distribution system plus losses from the CNG vehicle itself (well-to-wheels); for C, the maximum leakage is from the well through the transmission system where most power plants receive their fuel. When leak rates are less than the y-intercept, a fuel switch scenario would result in net climate benefits beginning immediately. The three curves within each frame follow the conventions outlined in Fig. 1 and represent: single emissions pulses (dotted lines); the service life of a vehicle or a power plant, 15 or 50 years, respectively (dashed lines); and a permanent fleet conversion (solid lines).

in climate benefits immediately and improve over time.[†] For CNG to immediately reduce climate impacts from heavy-duty vehicles, well-to-wheels leakage must be reduced below 1%. Fig. 2C shows that new natural gas power plants produce net climate benefits relative to efficient, new coal plants using low-gassy coal on all time frames as long as leakage in the natural gas system is less than 3.2% from well through delivery at a power plant. Fig. 2 also shows, for a range of leakage rates, the number of years needed to reach the “cross-over point” when net climate benefits begin to occur after a fuel-technology choice is made.

We emphasize that our calculations assume an average leakage rate for the entire U.S. natural gas supply (as well for coal mining). Much work needs to be done to determine actual emissions with certainty and to accurately characterize the site-to-site variability in emissions. However, given limited current evidence, it is likely that leakage at individual natural gas well sites is high enough, when combined with leakage from downstream operations, to make the total leakage exceed the 3.2% threshold beyond which gas becomes worse for the climate than coal for at least some period of time.^{††} Our analysis of reported routine emissions for over 250 well sites with no compressor engines in Barnett Shale gas well sites in Fort Worth, Texas, in 2010 revealed a highly skewed distribution of emissions, with 10% of well sites accounting for nearly 70% of emissions (see *SI Text*).^{**} Natural gas leak rates calculated based on operator-reported, daily gas production data at these well sites ranged from 0% to 5%, with six sites out of 203 showing leak rates of 2.6% or greater due to routine emissions alone.^{††}

Our analysis of coal-to-natural gas fuel-switching does not consider potential changes in sulfate aerosols and black carbon, short-lived climate forcers previously shown to affect the climate implications of such fuel-switching scenarios (5, 13). Recently,

Wigley concluded that coal-to-gas switching on a global scale would result in increased warming on a global scale in the short term, based on examining a set of scenarios with a climate model that included both the increased warming produced by CH₄ losses from the natural gas fuel cycle and the additional cooling that occurs due to SO₂ emissions and the sulfate aerosols they form as a result of burning coal (5). The applicability of Wigley’s global conclusion to the United States or any other individual country is limited due to the reliance on global emissions scenarios. Analyses such as Wigley’s, which model the climate impacts of all climate forcing emissions, are useful to evaluate specific fuel-switching scenarios; however, their ultimate relevance to policymakers and fleet owners will be determined by the fidelity with which they reflect actual emissions from all phases of each fuel cycle at the relevant geographic scale (e.g., national, continental, or global). The SO₂ emissions that Wigley assumed are much higher than those of the current fleet of coal electrical generation plants in the United States, where SO₂ emissions declined by more than 50% between 2000 and 2010.^{‡‡} Moreover, due to state and federal pollution abatement requirements, U.S. SO₂ emissions are projected to continue declining, to roughly 30% of 2000 levels by 2014 (see *SI Text*). This means that by 2014 the projected sulfur emissions from the U.S. coal electrical generation plant fleet, 3 TgS/GtC, will approach the emission factor that Wigley assumed the global fleet would reach in 2060 (2 TgS/GtC), when he projected the climate benefits of fuel-switching might begin, and significantly lower than Wigley’s estimated 2010 value of 12 TgS/GtC. Accounting for the lower SO₂ from U.S. coal plants in an integrated way will result in greater net climate impacts of using coal than reported by Wigley and in turn the net benefits of fuel-switching will occur much sooner than he projected.

Increasingly, this will also be the case globally. The production of sulfur aerosols as a result of coal combustion causes such negative impacts on human and ecosystem health that it is prudent to assume that policies will continue to be rapidly implemented in many, if not most, countries to reduce such emissions at a much faster pace than assumed by Wigley. Indeed, it has been reported that China has already installed SO₂ scrubbers on power plants accounting for over 70% of the nation’s installed coal power capacity (14), such that SO₂ emissions from power plants in 2010 were 58% below 2004 levels (15). The SO₂ emissions factor from

^{*}Our estimate that current well-to-wheels leakage is 3.0% of gas produced assumes that 2.4% of gas produced is lost between the well and the local distribution system (based on EPA’s 2011 GHG emission inventory) and that 0.6% is due to emissions during refueling and from the vehicle itself. For further discussion of the climatic implication of natural gas vehicles see (12).

[†]EPA’s GHG inventory suggests leakage from natural gas processing and transmission is 0.6% of gas produced, meaning production leakage must be greater than 2.6% for the total fuel cycle leakage of a power plant receiving fuel from a transmission pipeline to exceed 3.2%.

^{**}Sites with compressor engines were excluded due to the contractor’s assumption that all engines in the City were uncontrolled, which leads to erroneous emission estimates.

^{††}Routine emissions do not include such occasional events as well completions and blow-downs. Only 203 of the 254 sites had data for gas production. An Excel spreadsheet containing the Fort Worth data and our calculations is provided in [Dataset S1](#).

^{‡‡}Emissions query performed on December 5, 2011, using the Data and Maps feature of the U.S. Environmental Protection Agency’s Clean Air Markets Web page (<http://camdataandmaps.epa.gov/gdm/>).

Chinese coal plants in 2010 has been estimated to be 204 g/GJ, comparable to the 2010 value of 229 g/GJ (4.7 TgS/GtC) for U.S. coal plants (*SI Text*).

Little work appears to have been done to evaluate fuel-switching in on-road transportation with methods that consider the implications of all climate forcing emissions, including sulfur aerosols and black carbon, although the effect of short-lived climate forcers on individual transport sectors has been studied (16, 17). One study reports that the influence of negative radiative forcing due to emissions from on-road transport is much lower than for the power generation sector in both the United States and globally (18). This implies that our approach, which considers CO₂ and CH₄ emissions alone, provides a reasonable first-order estimate of changes in radiative forcing from fuel-switching scenarios for the on-road transport sector.

Conclusions

The TWP Approach Proposed Here Offers Policymakers Greater Insights than Conventional GWP Analyses. GWPs are a valuable tool to compare the radiative forcing of different gases but are not sufficient when thinking about fuel-switching scenarios. TWPs provide a transparent, policy-relevant analytical approach to examine the time-dependent climate influence of different fuel-technology choices.

Improved Science and Data Are Needed. Despite recent changes to EPA's methodology for estimating CH₄ leakage from natural gas systems, the actual magnitude remains uncertain and estimates could change as methods are refined. Ensuring a high degree of confidence in the climate benefits of natural gas fuel-switching pathways will require better data than are available today. EPA's rule requiring natural gas industry disclosure of GHG emissions should begin to produce data in 2012, though it is unlikely that most uncertainties will be resolved and possible systematic biases eliminated. Specific challenges include confirming the primary sources of emissions and determining drivers of variance in leakage rates. Greater direct involvement of the scientific community could help improve estimates of CH₄ leakage and identify approaches that enable independent validation of industry-reported emissions.

Reductions in CH₄ Leakage Are Needed to Maximize the Climate Benefits of Natural Gas. While CH₄ leakage from natural gas infrastructure and use remains uncertain, it appears that current leakage rates are higher than previously thought. Because CH₄ initially has a much higher effect on radiative forcing than CO₂, maintaining low rates of CH₄ leakage is critical to maximizing the climate benefits of natural gas fuel-technology pathways. Significant progress appears possible given the economic benefits of capturing and selling lost natural gas and the availability of pro-

Table 2. Radiative efficiency (RE) values used in this paper

	Direct RE (W m ⁻² ppb ⁻¹)	Relative direct + indirect RE (per ppb or molar basis)	Relative direct + indirect RE (per kg basis)*
CO ₂	1.4×10^{-5}	1	1
CH ₄	3.7×10^{-4}	37	102

*Obtained by multiplying the molar radiative efficiency by the ratio of molecular weights of CH₄ and CO₂.

ven technologies. (EPA's Natural Gas STAR program shows many examples: www.epa.gov/gasstar/tools/recommended.html.)

Methods

Our approach of using TWPs to compare the cumulative radiative forcing of fuel-technology combinations is a straightforward extension of the calculation of GWP, which is given by Eq. 1 over a time horizon, TH, for a pulse emission of 1 kg of a generic GHG producing time-dependent radiative forcing given by RF_{GHG}(t):

$$\text{GWP} = \frac{\int_0^{\text{TH}} \text{RF}_{\text{GHG}}(t) dt}{\int_0^{\text{TH}} \text{RF}_{\text{CO}_2}(t) dt}. \quad [1]$$

SI Text shows the analytical solution of Eq. 1 (i.e., GWP as a function of time horizon). Plotting the entire curve enables one to see the GWP values for all time horizons.

Our TWP approach extends the standard GWP calculation in two ways: by combining the effects of CH₄ and CO₂ emissions from technology-fuel combinations and by considering streams of emissions in addition to single pulses. Considering streams of emissions is more reflective of real-world scenarios that involve activities that occur over multiyear time frames.

Eq. 2 is our extension of the GWP formula Eq. 1 to calculate TWPs, with the following definitions. We label as Technology-1 the alternative that combusts natural gas and has CO₂ emissions E_{1,CO_2} and CH₄ emissions from the production, processing, storage, delivery, and use of the fuel: E_{1,CH_4} . If L_{REF} is the percent of gross natural gas produced that is currently emitted to the atmosphere over the relevant fuel cycle (e.g., electric power or transportation), then Technology-1's CH₄ emissions at leakage rate L would be: $(L/L_{\text{REF}})E_{1,\text{CH}_4}$. The calculations of TWP in this paper assume that the leakage rate L is at the national average value L_{REF} (and thus $L/L_{\text{REF}} = 1$). The scaling factor L/L_{REF} is included to allow calculations about changes in the national leakage rate or about individual wells and distribution networks that deviate from the national average. The values we used for L_{REF} are derived in *SI Text* using EPA's estimated emissions with one exception and are equal to 2.1% for a natural gas power plant and 3.0% for CNG vehicles. The exception to the last statement is that we estimated CH₄ from the operation of a CNG automobile to be 20 times that from a gasoline vehicle (11), which is approximately 20% of the well-to-pump CH₄ leakage on a kg/mmBtu basis. This assumption deserves much further scrutiny. Technology-2 combusts gasoline, diesel fuel, or coal and produces CO₂ emissions E_{2,CO_2} and methane emissions E_{2,CH_4} . Estimates of the E s for each of the technologies considered are reported in Table 1 and are explained in *SI Text*. The TWPs at each point in time can be obtained by substituting the total radiative forcing values, $\text{TRF}_{\text{CH}_4}(t)$ and $\text{TRF}_{\text{CO}_2}(t)$ for CH₄ and CO₂, respectively, and emission factors, $E_{n,\text{GHG}}$ from Table 1 into Eq. 2:

Table 1. Emission factors used for TWP calculations in this paper

	Power Plants		Vehicles			
	Natural gas combined cycle* (kg/MWh)	Supercritical pulverized coal† (kg/MWh)	Light-duty CNG car (kg/mmBtuHHV)‡	Light-duty gasoline car (kg/mmBtuHHV)	Heavy-duty CNG truck (mg/ton-mile)	Heavy-duty diesel truck (mg/ton-mile)
Upstream CH ₄	3.1	0.65	0.51	0.1	590	100
Upstream CO ₂	36	7	9.4	15.9	10,000	15,000
In-Use CH ₄	0	0	0.11	0.0056	15	0
In-Use CO ₂	361	807	53.1	70.3	80,000	85,000
Fuel cycle CH ₄	3.1	0.65	0.62	0.11	605	100
Fuel cycle CO ₂	397	814	62.5	86.2	90,000	100,000

*Heat rate = 6,798 Btu/kWh.

†Heat rate = 8,687 Btu/kWh.

‡1 mmBtu = 10⁶ Btu = 1.055 GJ.

Table 3. Total radiative forcing (TRF) functions for CH₄ and CO₂ used in calculation of TWP in Eq. 2 for three distinct emissions profiles

Case	TRF _{CH₄} (t)	TRF _{CO₂} (t)
Pulse TWP	$RE\{\tau_M(1 - e^{-t/\tau_M})\}$	$a_0 t + \sum_{i=1}^3 a_i \tau_i (1 - e^{-t/\tau_i})$
Service Life TWP for $t \leq AMAX$	$RE\{\tau_M t - \tau_M^2 (1 - e^{-t/\tau_M})\}$	$a_0 t^2 + \sum_{i=1}^3 a_i (\tau_i t - \tau_i^2 (1 - e^{-t/\tau_i}))$
Service Life TWP for $t > AMAX$	$RE\{\tau_M AMAX - \tau_M^2 e^{-t/\tau_M} (e^{AMAX/\tau_M} - 1)\}$	$a_0 [AMAX t - \frac{AMAX^2}{2}] + \sum_{i=1}^3 a_i (\tau_i AMAX - \tau_i^2 e^{-t/\tau_i} (e^{AMAX/\tau_i} - 1))$
Fleet Conversion TWP	$RE\{\tau_M t - \tau_M^2 (1 - e^{-t/\tau_M})\}$	$a_0 t^2 + \sum_{i=1}^3 a_i (\tau_i t - \tau_i^2 (1 - e^{-t/\tau_i}))$

RE in these formulas is the radiative efficiency of CH₄ relative to CO₂ and equals 102.

$$TWP(t) = \frac{\frac{L}{L_{REF}} E_{1,CH_4} TRF_{CH_4}(t) + E_{1,CO_2} TRF_{CO_2}(t)}{E_{2,CH_4} TRF_{CH_4}(t) + E_{2,CO_2} TRF_{CO_2}(t)}. \quad [2]$$

The TRF values needed for Eq. 2 are derived as follows. Let $f(t, t_E)$ be the mass of a gas left in the atmosphere at time t if 1 kg of the gas was emitted at time t_E . The cumulative radiative forcing function, CRF(t) (in units of J m⁻² kg⁻¹), at a later time t , due to emission of 1 kg of the gas at time t_E , is then:

$$CRF(t) \equiv \int_{t_E}^t RE f(x, t_E) dx, \quad [3]$$

where RE is the radiative efficiency of the gas. The integral in Eq. 3 sums radiative forcing for the $t - t_E$ years from the year in which the gas was emitted, $x = t_E$, to year $x = t$. For simplicity, we adopt units which make the RE of CO₂ equal to one, and so the RE of CH₄ is expressed as a multiple of the RE of CO₂. In these units, the RE of CH₄ is determined to be 102, using the values in Table 2 taken from the IPCC (10) and following the IPCC convention that methane's direct radiative efficiency be enhanced by 25% and 15% to account for indirect forcing due to ozone and stratospheric water, respectively.

Now suppose that instead of a single pulse, the gas is emitted continuously at a rate of 1 kg/yr from $t = 0$ until some maximum time t_{max} , as would occur, for example, if emissions were to continue over the service life of a vehicle, power plant, or fleet. For such cases we define the total radiative forcing (TRF) in year t to be:

$$TRF(t) \equiv \int_0^t \int_{t_E}^t RE f(x, t_E) dx dt_E. \quad [4]$$

In the special case of a single emission pulse, TRF(t) = CRF(t). Our use of Eq. 4 assumes a constant, unit emission rate; a more general formulation could be employed to reflect potential technology improvements over time.

For CH₄, $f(t, t_E)$ is an exponential decay:

$$f(t, t_E) = e^{-\frac{t - t_E}{\tau_M}}, \quad [5]$$

where τ_M is 12 yr. For CO₂, we follow the IPCC and use the Bern carbon cycle model (10):

$$f(t, t_E) = a_0 + \sum_{i=1}^3 a_i e^{-\frac{t - t_E}{\tau_i}} \quad [6]$$

where $\tau_1 = 172.9$, $\tau_2 = 18.51$, $\tau_3 = 1.186$, $a_0 = 0.217$, $a_1 = 0.259$, $a_2 = 0.338$, and $a_3 = 0.186$. Our calculations do not consider the CO₂ produced from the

oxidation of CH₄, an approximation which introduces a small underestimation of the radiative forcing from a fuel cycle's CH₄ leakage.

If calculating the TWP for a single pulse of emissions (pulse TWP), then $t_E = 0$; TRF_{CH₄}(t) is given by Eq. 3 with $f(t, t_E)$ given by Eq. 5; and TRF_{CO₂}(t) is given by Eq. 3 with $f(t, t_E)$ given by Eq. 6. If calculating the TWP for a permanent fuel conversion of a fleet (fleet conversion TWP) then TRF_{CH₄}(t) is given by Eq. 4 with $t_{max} = t$ and $f(t, t_E)$ given by Eq. 5. Similarly, TRF_{CO₂}(t) is given by Eq. 4 with $t_{max} = t$ and $f(t, t_E)$ given by Eq. 6. If calculating the TWP for emissions over the service life of a vehicle or power plant (service life TWP) and $t \leq AMAX$, where AMAX is the average age at which the asset ceases to emit, then TRF_{CH₄}(t) and TRF_{CO₂}(t) are the same as in the fleet conversion TWP calculations. However, if $t > AMAX$, then TRF_{CH₄}(t) is given by Eq. 4 with $t_{max} = AMAX$ and $f(t, t_E)$ given by Eq. 5. Similarly, TRF_{CO₂}(t) is given by Eq. 4 with $t_{max} = AMAX$ and $f(t, t_E)$ given by Eq. 6. The solutions for all of these cases are in Table 3. We use AMAX = 15 yr for vehicles and AMAX = 50 yr for power plants.

By rearranging terms in Eq. 2 when TWP = 1 to bring L to the left hand side, we obtain an equation for the relationship between the cross-over time (t^* —the time at which the two technologies have equal cumulative radiative forcing) and the percent leakage that makes this happen (L^*):

$$L^* = L_{REF} \left\{ \frac{E_{2,CH_4}}{E_{1,CH_4}} + \frac{E_{2,CO_2} - E_{1,CO_2}}{E_{1,CH_4}} \frac{TRF_{CO_2}(t^*)}{TRF_{CH_4}(t^*)} \right\}. \quad [7]$$

Taking the limit of L^* as the cross-over time t^* goes to zero, we obtain an expression for the critical leakage rate L_0 , which serves as an approximation of the leakage rate below which the natural gas-burning technology causes less radiative forcing on all time frames.

$$L_0 = L_{REF} \left\{ \frac{E_{2,CH_4}}{E_{1,CH_4}} + \frac{E_{2,CO_2} - E_{1,CO_2}}{RE E_{1,CH_4}} \right\} \quad [8]$$

where RE = 102. Eq. 8 must be viewed as an approximation because L^* is a nonmonotonic function of t^* for small values of t^* (see Fig. 2, which plots L^* as a function of cross-over time t^*). The small decrease in L^* for small t^* is caused by the fact that 18.6% of the emitted CO₂ decays faster than CH₄ in the Bern carbon cycle model (time scales of 1.186 vs. 12 yr). The large increase in L^* for $t^* > 3$ years is caused by the rapid decay of CH₄ relative to the remaining 81.4% of the CO₂. The decay curves for CO₂ and CH₄ are shown in *SI Text*. Calculated values of L_0 using Eq. 8 are within 2–3% of the absolute minima for L^* . Calculations of TWP and L^* using Eq. 2 and Eq. 8 were performed with an Excel spreadsheet and are available in *Dataset S1*.

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DISTRIBUTED RENEWABLE GENERATION

WHY IT SHOULD
BE THE
CENTERPIECE
OF U.S. ENERGY
POLICY

SHEILA BOWERS
AND BILL POWERS



post carbon institute

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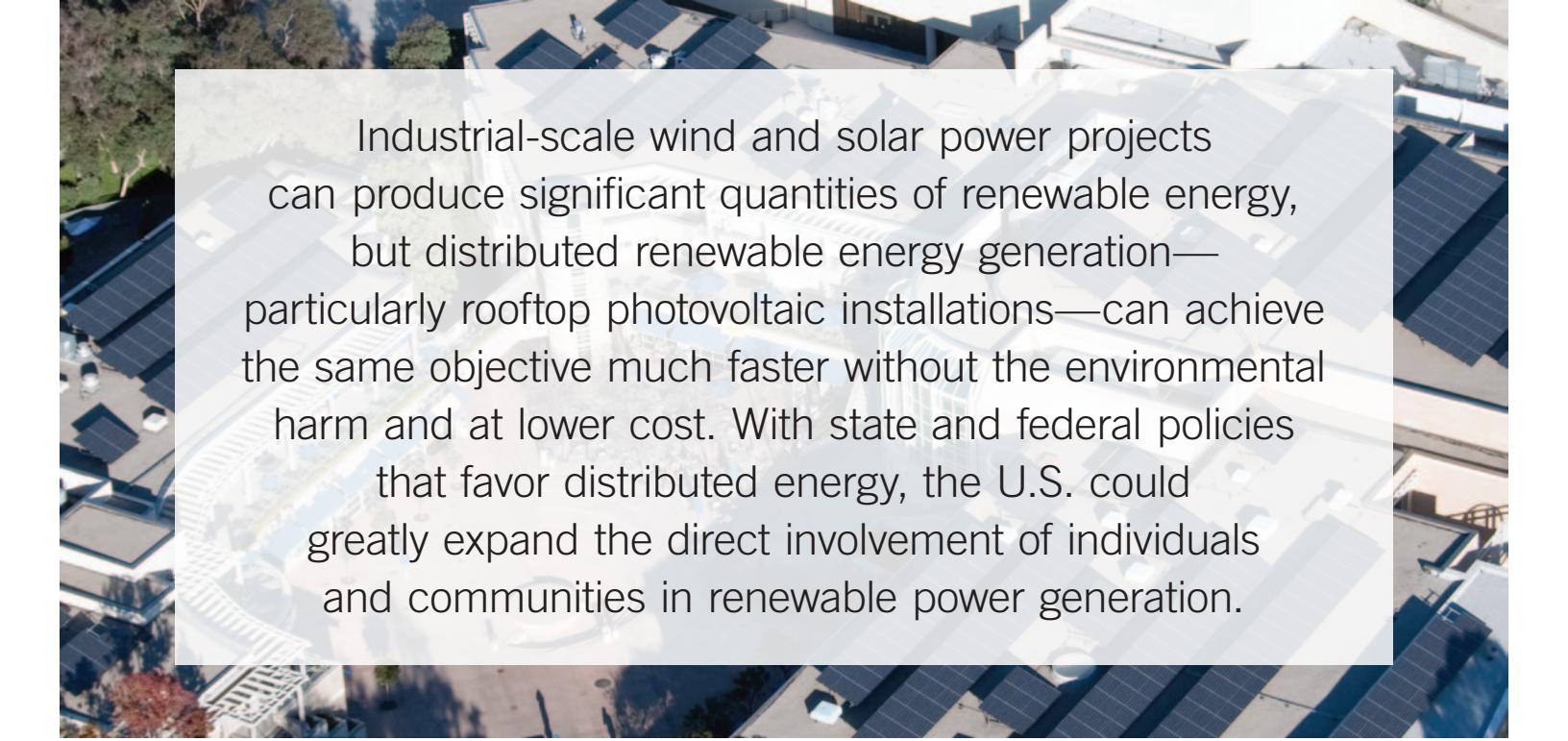
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Industrial-scale wind and solar power projects can produce significant quantities of renewable energy, but distributed renewable energy generation—particularly rooftop photovoltaic installations—can achieve the same objective much faster without the environmental harm and at lower cost. With state and federal policies that favor distributed energy, the U.S. could greatly expand the direct involvement of individuals and communities in renewable power generation.

Distributed electricity generation (local, decentralized energy production) has the potential to radically alter America's energy landscape. Our current energy mix is dominated by large, remote, centralized power facilities such as nuclear, gas, and coal-fired power plants, as well as massive wind farms and transmission infrastructure. Today, improved technologies, environmental and economic concerns, and a recognition of the vulnerabilities in large centralized power production make distributed generation coupled with efficiency upgrades a viable and, in fact, preferable alternative. Every properly situated building, parking lot, and brownfield (disused, contaminated land) in our communities can potentially become a producer of energy.

Distributed generation most commonly involves solar photovoltaic (PV), but can also include small hydro-electric, small-scale biomass facilities, and micro-wind. There are several advantages to distributed generation when good policies are implemented. Foremost is that the bulk of the economic benefits of widely distributed, locally controlled, and locally produced clean energy can go directly to ratepayer-generators and property owners through mechanisms such as the feed-in tariff, a generous per-kilowatt-hour payment made to ratepayers who generate clean power on their homes and businesses. Additionally, distributed energy generators often enjoy substantial improvements in property values, according to the Appraisal Institute.

Remote, centralized power production and its associated transmission are substantially more vulnerable to major electrical shutdowns from earthquakes, hurricanes, fires, wind, ice, human error, cyber attack, or terrorism than distributed generation (which connects to the local power grid). Because of local redundancies and geographic diversity, a well-designed local grid with distributed power production and adequate storage can reliably provide critical energy in times of storms or emergencies with less disruption and pollution than conventional solutions. Perhaps most importantly, millions of acres of healthy, intact ecosystems are left undisturbed when generation is sited within the built environment.

With the proper incentives and policies (such as a German style feed-in tariff) distributed energy can be built much more quickly than large centralized power facilities and their attendant transmission infrastructure. For instance, German residents installed 7,400 megawatts (MW) of local, rooftop solar PV in 2010 alone, at an installed cost substantially lower than the projected installed cost of utility-scale solar thermal or PV power plants sited in U.S. deserts or arid grasslands (not one of which came online in 2010 or 2011). And the pace of such installation is accelerating; in just one month (December 2011) 3,000 MW of solar PV was added to Germany's energy portfolio.

Distributed energy production also makes multiple uses of urban and suburban landscapes, including rooftops, and can provide incentives to remediate brownfields that would otherwise blight neighborhoods for decades. Solar photovoltaic sited within the built environment, as well as properly sited micro-wind power, can be deployed without disrupting natural communities; without government using its powers of eminent domain; without depleting scarce groundwater; without destroying viewsheds and recreation areas; and without the waste and destruction that has become the hallmark of the energy industry.

Because distributed energy can be locally produced, locally owned, and locally consumed—bringing both economic benefits and jobs to communities—there is typically less local opposition to implementing distributed energy projects than to building (and financing) centralized, large-scale power projects. Large-scale renewable energy projects—such as most proposed solar power plants and industrial wind generation sited in remote locations—represent a continuation of the old paradigm of large-scale industrial development, owned and controlled by monopoly interests which externalize the majority of their costs onto ratepayers, taxpayers, and the environment while privatizing the profits. In contrast, small-scale projects are often strongly supported by local communities. San Francisco recently pledged to procure 100 percent of its electricity from local renewable energy, as has a growing collection of European towns.

Finally, distributed energy is already technologically feasible, even more so when coupled with efficiency upgrades and passive heating/cooling systems for buildings. Energy consulting giant KEMA recently reported that the California grid is capable of very substantial increases in local solar generation without expensive grid upgrades.

DISTRIBUTED SOLAR POWER: RUNNING THE NUMBERS

When all costs are factored in—including new transmission infrastructure and line/heat losses—local, dis-

tributed solar PV is comparable in efficiency, faster to bring online, less destructive, and less expensive than remote utility-scale solar plants.

Net energy output of rooftop solar is comparable to utility-scale desert solar.

“Higher solar insolation,” meaning higher solar radiant energy, is the most common reason touted for siting utility-scale solar projects in locations like the Mojave Desert. However, transmission losses largely negate the benefits of such remote projects compared to the slightly lower solar insolation of ratepayer regions like Los Angeles, Riverside, and San Diego (which are required to purchase the solar power). Power transmission losses average 7.5–14 percent in California¹, but the difference in solar insolation between the Mojave and Southern California urban centers is approximately 10 percent.² This means there is no substantial difference in the net electric power delivered to customers from remote utility-scale solar plants in remote Mojave Desert locations and rooftop PV installations in Riverside or Los Angeles, for projects with the same rated capacity.³ Urban rooftop solar has another distinct advantage: Desert solar production drops precipitously at higher temperatures, when power is needed most, because both PV and air-cooling are less effective at high temperatures.

Rooftop solar is faster to implement.

Large-scale remote solar projects and related transmission lines take many years to permit and complete. In contrast, distributed PV can be brought online very quickly. Germany, using a simple and effective feed-in tariff contract structure to spur cost-effective development of distributed PV, installed 7,400 MW of distributed PV in 2010 alone, 80 percent of it locally owned and sited within the built environment—a 75 percent increase from 2009. These results are consistent with previous years, and compare very favorably to the less than 900 MW of PV installed in the United States in 2010, a country with a population roughly three and a half times as large.

Rooftop solar is a more economically sound investment.

California's Renewable Energy Transmission Initiative reported that, in comparing May 2010 prices for solar thermal and PV, the latter had a cheaper cost per megawatt-hour of electricity production. Solar photovoltaic prices have dropped substantially since then, while solar thermal costs have risen or remained static. This reality is reflected in the shift, en masse, by utility-scale solar developers away from thermal projects and toward PV, the exact technology that is used for distributed generation.

In late 2011 the residential rooftop solar consolidator 1 Block Off the Grid reported actual installed costs (prior to any rebates, tax credits, or other incentives) at \$4.18 per watt in New Jersey. Installed PV system costs in other areas of the country, from Massachusetts to California, are less than \$5 per watt, and both the California Energy Commission and the Department of Energy project that solar PV prices will drop by half between 2010 and 2020, while solar thermal prices are projected to decline much more gradually, if at all.⁴ A study done by the Los Angeles Business Council and the University of California–Los Angeles estimated that there may be enough rooftops in Los Angeles County suitable for solar to produce roughly 19,000 MW. It also found that there is at least 3,300 MW of rooftop solar currently “economically available” for German-style feed-in tariffs for the City of Los Angeles alone, and it estimated that their proposed 600 MW feed-in tariff program would create more than 11,000 local jobs.⁵ The feed-in tariffs required to provide a fair return on investment for ratepayer-generators would cost ratepayers very little. The study projected an average monthly additional cost of only \$0.48 per month for households and \$9.37 per month for businesses for the first ten years of the program, after which point ratepayers would enjoy *lower* electricity bills than if they had remained with conventional energy.

New transmission infrastructure needed to carry utility-scale solar-generated energy from remote locations to urban demand centers also entails substantial costs that distributed generation does not. These costs are ultimately borne by ratepayers, with actual costs for

new California transmission lines currently running from approximately \$11 million to \$24 million per mile.⁶ In addition, rooftop solar creates local, well-paid, long-term jobs; substantially improves property values; encourages energy conservation; and, when supported by common-sense mechanisms such as feed-in tariffs, slows the outflow of cash to utilities, keeping money in communities.

Industrial solar enjoys enormous subsidies and externalized costs.

Large-scale remote solar projects enjoy a number of direct and indirect subsidies that are not available to the ratepayer-generator, putting the latter at an enormous disadvantage. These often include federal cash grants and very low-interest loans and loan guarantees; exclusive use of public lands, water, and resources otherwise designated for multiple uses; waivers of millions of dollars in application fees; extremely high Power Purchase Agreement (PPA) prices; and externalization of many types of costs onto local communities, ratepayers, and ecosystems.

Rooftop solar reduces greenhouse gas emissions faster and more effectively.

Unlike energy systems in the “concrete jungle” ecosystem, large, remote solar projects permanently reduce natural uptake of carbon by the ecosystems cleared for development, while also releasing the carbon dioxide that had been sequestered by them. Researchers at the University of Nevada–Las Vegas have been monitoring carbon uptake in Mojave Desert ecosystems for several years and have consistently found substantial sequestration of carbon.⁷ Likewise, wetland and grassland ecosystems such as those found in Colorado's San Luis Valley (targeted for industrial solar development) are well-known for their ability to uptake and store carbon dioxide.⁸ More study is needed to determine how much carbon uptake will be lost when hundreds of thousands of acres of natural desert cover are converted to scraped earth and covered with solar collectors, but it is safe to assume that it is more than “none” which is the case with distributed generation.

JUMP-STARTING SOLAR PV

Distributed generation, supported through feed-in tariffs, Property Assessed Clean Energy (PACE) loan financing, and greatly expanded net metering would be more effective than remote utility-scale solar in producing reliable, affordable, nondestructive renewable energy and addressing the climate crisis. Feed-in tariffs are proven to work quickly, economically, and reliably; they provide a simple contract mechanism for individual homeowners and business owners to profitably install as much solar PV as their buildings/properties will allow, maximizing the potential of rooftops, parking areas, and brownfields in urban and suburban environments. Even as its solar PV tariffs shrink, Germany continues to increase the amount of PV installed—largely because of the rapid decline in the cost of PV systems, which is built into the design of the feed-in tariffs. Thanks to these effective cost-reduction policies, it is currently less expensive, on a per-watt-installed basis, to install a custom, small, rooftop solar system in Germany than it is to install a giant, ground-mounted desert solar installation in the United States, despite economies of scale.

PACE loans, which allow ratepayers to amortize the costs of rooftop solar and efficiency upgrades over many years and repay them along with property tax payments, have proven very popular where offered. There is no cost to taxpayers or other ratepayers, and virtually no risk to lenders or borrowers. Unfortunately, the Federal Housing Finance Agency has suggested that because property tax assessments take the first lien on an applicable property, PACE loans will pose a threat to the supremacy of mortgages held by their agencies.⁹ This has effectively crushed residential PACE lending. Restoring this critical tool would boost democratically owned clean energy considerably.

CONCLUSION

A growing body of research and analysis favorably demonstrates the economic, environmental, and community benefits of local distributed energy compared to remote utility-scale energy of all types. With policies that favor distributed clean energy generation and efficiency, the United States could avoid the elevated

economic and ecological costs of remote utility-scale power development, preserve critical wildlife habitat, reduce greenhouse gas emissions, create jobs, and gain significant economic benefits for local residents, businesses, and communities.

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ENERGY

Overdevelopment and the Delusion of Endless Growth

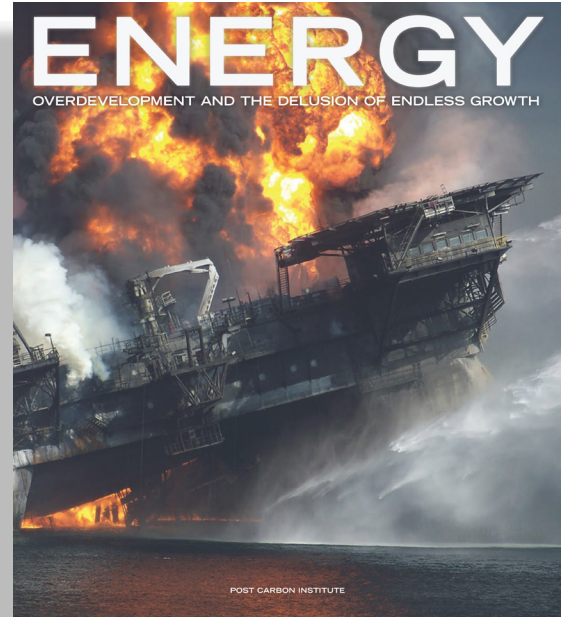
Edited by Tom Butler and George Wuerthner

We have reached a point of crisis with regard to energy... The essential problem is not just that we are tapping the wrong energy sources (though we are), or that we are wasteful and inefficient (though we are), but that we are overpowered, and we are overpowering nature.

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Edited by Tom Butler, Daniel Lerch, and George Wuerthner



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Determination of Total Methane Emissions from the Aliso Canyon Natural Gas Leak Incident

October 21, 2016

This report documents the California Air Resources Board (ARB) staff's determination of the total methane emissions from the Aliso Canyon natural gas leak incident and the amount needed for full mitigation of the climate impacts. The mitigation is expected to be accomplished with projects funded by the Southern California Gas Company. The report summarizes the various efforts by ARB and others to measure methane emissions from the Aliso Canyon natural gas leak incident, and how they were used to estimate the total methane emitted from the incident. The total amount of methane needed to fully mitigate the climate impacts of the leak is 109,000 metric tons.

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Summary

This report documents the California Air Resources Board (ARB) staff's determination of the total methane emissions from the Aliso Canyon natural gas leak incident and the amount needed for full mitigation of the climate impacts. The leak at the Southern California Gas Company's (SoCalGas) Aliso Canyon natural gas storage facility in Los Angeles County was reported on October 23, 2015 and controlled on February 11, 2016, and has been described as the largest documented leak of methane in the United States¹. In response to the leak, Governor Brown issued a proclamation² that directed ARB to prepare a program, to be funded by SoCalGas, which will "fully mitigate the leak's emissions of methane". SoCalGas has indicated that it is committed to mitigating the climate effect of the leak, and is ready to work with ARB staff to develop the appropriate programs to do so³.

The Aliso Canyon methane release was caused by an uncontrolled breach in the natural gas storage infrastructure and occurred outside the envelope of instruments put in place to measure the flow of natural gas at the facility. The size of the leak was therefore initially unknown, and could only be evaluated qualitatively using available ambient air measurements in the vicinity of the leak. Subsequent to the leak being controlled, the scientific research community and SoCalGas have provided different methane emission estimates based on a variety of measurements including ambient measurements, remote sensing, and an inventory accounting method. ARB also provided a preliminary estimate based on downwind flights that measured flux rates at various times during the leak. The Los Angeles basin has a uniquely dense network of methane measurement efforts and instrumentation that allow for several different quantification methods to be used to estimate total amount of methane released. The additional information from this network was used to inform and corroborates ARB's final estimate. This report provides an overview of the various efforts, and describes ARB's updated approach to estimate the total methane emissions from the Aliso Canyon natural gas leak incident.

ARB's updated estimate indicates that the incident resulted in a total emission of $99,650 \pm 9,300$ metric tons of methane. To *fully* mitigate the leak, as directed by the

¹ Conley, S., et al. (2016). Methane release rates from a single leak were nearly double that of the entire rest of the Los Angeles region. *Science*, 351 (6279), pp. 1317-1320, DOI: 10.1126/science.aaf2348

² Governor's Proclamation of a State of Emergency (January 6, 2016), <https://www.gov.ca.gov/news.php?id=19263>

³ Letter from Mr. Dennis V. Arriola, President and Chief Executive Officer of SoCalGas to Governor Brown, (December 18, 2015), https://www.arb.ca.gov/research/aliso_canyon/sgc_letter_mitigation_12-18-2015.pdf

Governor's Proclamation, the upper bound of this estimate should be used. Hence, **the required amount of methane that needs to be mitigated is 109,000 metric tons.**

Background

On October 23, 2015, Southern California Gas (SoCalGas) informed the State of a natural gas leak at its Aliso Canyon natural gas storage facility. Natural gas is composed primarily of methane, which is a potent greenhouse gas (GHG) and classified in the category of gases called short-lived climate pollutants (SLCPs). These types of gases remain in the atmosphere for much shorter periods than longer-lived climate pollutants, such as carbon dioxide (CO₂); but when measured in terms of how they heat the atmosphere, pound for pound their impacts can be tens, hundreds, or even thousands of times greater than that of carbon dioxide⁴. Methane is 84 times more potent than CO₂ on a 20-year time scale (based on global warming potentials from the Fifth Assessment Report of the Intergovernmental Panel on Climate Change⁵).

The leak had an extraordinary impact on the local population. The emissions were a major public nuisance, and resulted in more than 2,300 odor complaints during the leak from the nearby communities to the South Coast Air Quality Management District and the relocation of over 6,800 households and several schools. The complaints included odor, dizziness, headaches, nausea, eye, nose and throat irritation, and nose bleeds. Concerns were also expressed about exposure to other compounds found in natural gas, such as benzene, oil residue, hydrogen sulfide, and radon in the neighboring communities, although measurements did not suggest levels were sufficient to be of concern.

In addition to the leak's many effects on local residents, the methane emissions from Aliso Canyon exacerbated statewide greenhouse gas emissions which contribute to climate change, a problem California has recognized and is working to address. The estimates show that during the leak, it alone was responsible for approximately 20 percent of statewide methane emissions, which is more than double the statewide fugitive emissions from oil and gas production (Figure 1). The ability of a single source to materially affect total statewide emissions is a serious concern.

⁴ Kirschke, S., et al. (2013), Three decades of global methane sources and sinks, *Nature Geoscience*, 6, pp. 813–823. http://www.nature.com/ngeo/journal/v6/n10/full/ngeo1955.html?WT.ec_id=NGEO-201310

⁵ IPCC (2014): *Climate Change 2014: Synthesis Report. Contribution of Working Groups I, II and III to the Fifth Assessment Report of the Intergovernmental Panel on Climate Change* [Core Writing Team, R.K. Pachauri and L.A. Meyer (eds.)]. IPCC, Geneva, Switzerland, 151 pp. <https://www.ipcc.ch/report/ar5/>

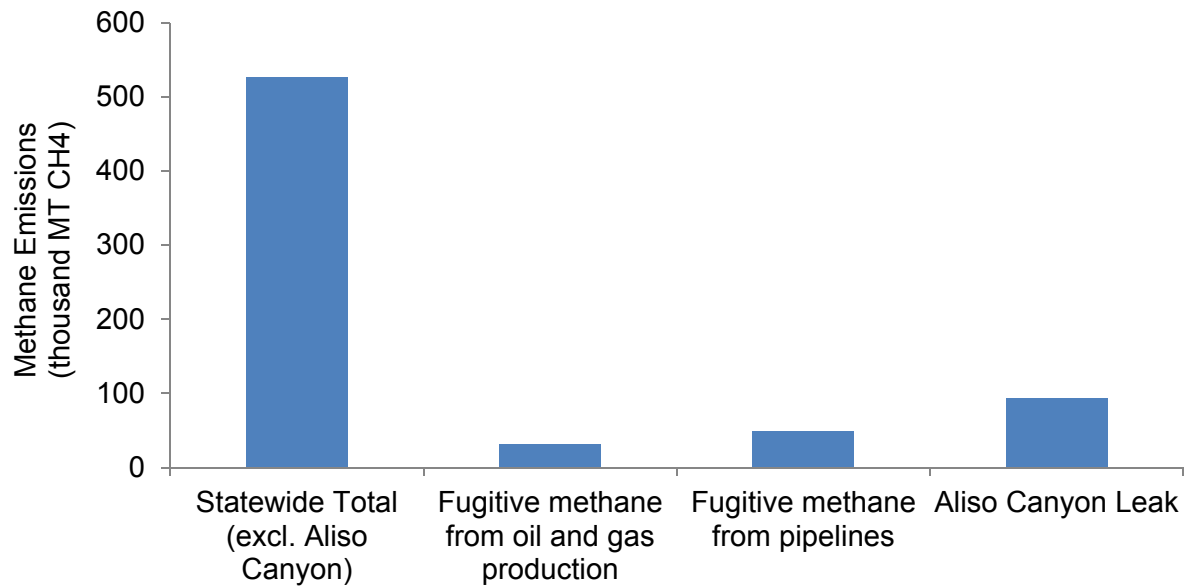


Figure 1: Statewide total methane emissions and oil and gas methane emissions during the leak compared to the Aliso Canyon leak.

California is committed to reduce the emission of methane and other SLCPs. A decade ago, the State enacted the California Global Warming Solutions Act of 2006 (Assembly Bill 32, Nunez), which requires a return to 1990 statewide greenhouse gas emission levels by 2020. The passage of Senate Bill 32 (Pavley) on September 8, 2016, sets an even more ambitious target by requiring the State to reduce GHGs to 40 percent below 1990 levels by 2030. The Legislature directly recognized the critical role that SLCPs must play in the State’s climate efforts with the passage of Senate Bill 605 (Lara), which required ARB to develop a strategy to reduce SLCP emissions. The draft SLCP Strategy was released in April, 2016 and outlines plans to reduce emissions of methane by 40 percent below current levels in 2030. Subsequently Senate Bill 1383 (Lara) was passed, which requires a 40 percent reduction in methane from 2013 levels by 2030.

On December 18, 2015, with the leak still ongoing, Mr. Dennis V. Arriola, President and Chief Executive Officer of SoCalGas, wrote a letter to Governor Brown committing SoCalGas to “mitigate the environmental impact of the actual natural gas released from the leak” and “working with you and your staff to develop a framework that will help us achieve this goal.”³

On January 6, 2016, Governor Brown issued a proclamation² that included direction to ARB to prepare a program, to be funded by SoCalGas, that will “fully mitigate the leak’s emissions of methane”, “be limited to projects in California”, and “prioritize projects that reduce short-lived climate pollutants”. This program, with its focus on the leak’s climate impacts, represents one facet of a comprehensive response by State and local

agencies to the leak and its short- and long-term effects upon the environment, and public health and safety.

In response, ARB developed and released the mitigation program on March 31, 2016⁶. The mitigation program was a product of a public process that included a presentation to the ARB Board⁷, as well as two periods of public comment, the second of which followed the posting of a draft version of this program on ARB's website. Altogether, ARB received, and considered, more than 60 comments on the mitigation program from the public and other stakeholders prior to finalizing the plan.

In order to quantify the methane emissions from the Aliso Canyon gas leak, State agencies, in collaboration with scientific experts, relied on existing and new methane measurements in the Los Angeles basin, including ambient measurements around the well site, at nearby air monitoring towers, and using airplanes, as well as remote sensing and satellites. These measurements allow for an estimation of the leak's cumulative emissions and can be used to estimate a mitigation threshold that provides confidence the emissions will be fully mitigated.

This report summarizes the various efforts by ARB and other institutions including the National Aeronautics and Space Administration's Jet Propulsion Laboratory (NASA-JPL), California Institute of Technology (Caltech), Scientific Aviation, and SoCalGas to determine the total methane emissions from the Aliso Canyon natural gas leak incident, provides insight on the strengths and limitations of each of the methods, and updates ARB's preliminary estimate. The updated estimate is then compared to the other currently available estimates. The report concludes by providing the amount of methane required for full mitigation of the leak.

⁶ ARB Aliso Canyon Methane Leak Climate Impacts Mitigation Program, (March 31, 2016), https://www.arb.ca.gov/research/aliso_canyon/arb_aliso_canyon_methane_leak_climate_impacts_mitigation_program.pdf

⁷ Presentation to the ARB Board: Update on Aliso Canyon Methane Leak (February 18, 2016), <https://www.arb.ca.gov/board/books/2016/021816/16-2-1pres.pdf>

Quantifying the Amount of Methane Emitted

The following sections compile the various methods that have been used to estimate the amount of methane leaked, discusses the quality of each of the methods, and updates ARB's preliminary estimate.

Preliminary ARB Estimate

The first estimate of the Aliso Canyon natural gas leak emissions were generated by ARB using airborne flight measurements conducted during the leak event. ARB and the California Energy Commission coordinated 11 downwind flights by Scientific Aviation during the leak, using a small airplane equipped with instruments that measure methane. The plane is able to capture both the horizontal and vertical extent of the plume by flying downwind through the plume at many different elevations. These downwind measurements were used to make a calculation of the instantaneous emission rate (the rate of emissions at the time the measurement was made) using scientifically peer reviewed methods (Figure 2). However, the measurements do not shed light on the emission rate in the periods between the flights which may have been variable, especially prior to late November 2015 due to the activity at the well pad and the many attempts to control the well.

An initial rough estimate of the leak was made by utilizing the airborne measurement data, and assuming the leak rate was constant between each flight. Using this approach, it was estimated that the Aliso Canyon incident released 5.4 billion cubic feet (Bcf) of natural gas or 94,500 metric tons (MT) of methane into the atmosphere, which is equivalent to emitting about 7.9 million metric tons of carbon dioxide equivalent (MMTCO₂e) (using the 20-year global warming potential for methane from the Fifth Assessment Report⁵).

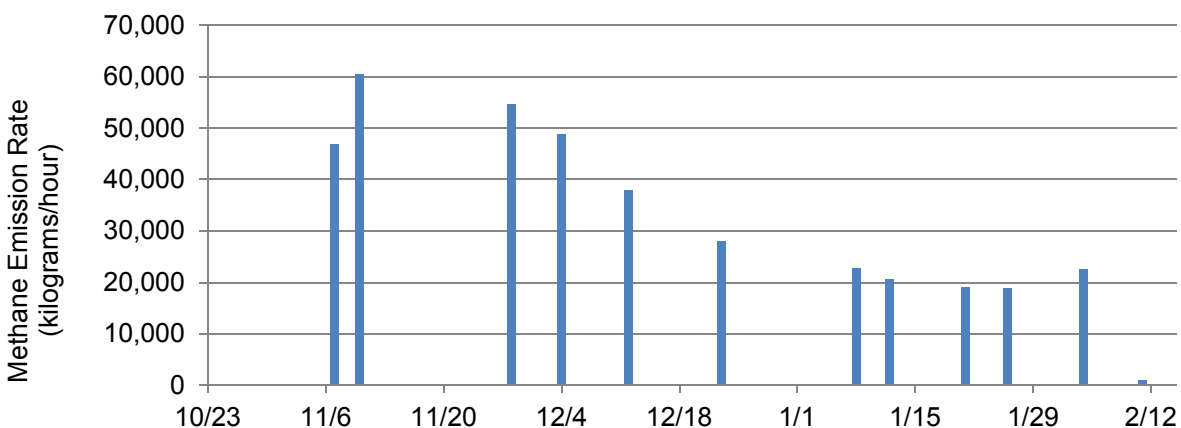


Figure 2: Updated results from the downwind flights showing hourly emission rates

Emission Estimates from Southern California Gas Company

On May 26, 2016, SoCalGas issued a press release that described their estimate of leaked methane emissions from the Aliso Canyon leak incident from October 23, 2015, until February 11, 2016, when the leaking well was controlled via the relief well⁸. SoCalGas reported estimates of the total methane emissions using two separate methodologies, which are referred to as “inventory verification” and “tracer flux ratio study (TFR)”, that yielded estimates of 4.62 Bcf and 4.75 Bcf (84,200 MT and 86,000 MT), respectively. Below is a description of the methods used in each estimate.

Inventory Verification

The first estimate released by SoCalGas used a mass balance approach that utilized storage field inventory estimates prior to and after the leak and an accounting of all withdrawals and injections to infer how much methane was “missing”. SoCalGas has stated the inventory method is not designed to calculate a leak rate, and has not provided an uncertainty for this estimate, which is expected to be significant considering the errors in both the inventory estimates⁹ and in accounting for all withdrawals and injections. To better understand whether the result from the inventory method is inconsistent with the other estimates, an expected error, or uncertainty, of the inventory verification estimate is needed. If the uncertainty in the inventory estimate encompasses the other estimates, they would not be considered inconsistent.

Inventory estimates at the Aliso Canyon natural gas storage facility were last made in October 2014 and March 2016. Between these two estimates the reservoir has been emptied, then filled, and then emptied again (the reservoir is typically emptied during November – March and filled during April – October every year). The Aliso Canyon Natural Gas Storage reservoir has a capacity for more than 167 Bcf of natural gas, of which 86 Bcf is usable (working) gas and 81 Bcf is cushion gas. To make an inventory estimate all withdrawals and injections are stopped for several weeks, and near steady state pressure readings from wells throughout the reservoir are used to infer the amount of natural gas in the reservoir. Uncertainty in calculating the inventory based on the pressure measurements range from 3 to 10 percent¹⁰. Assuming the most conservative, or lowest, uncertainty of 3 percent in the inventory estimates and assuming a

⁸ SoCalGas (2016), SoCalGas Delivers on Commitment to Conduct Thorough Measurement of Emissions from Aliso Canyon Leak [Press release, May 26, 2016].
<https://www.socalgas.com/1443739536978/thorough-emissions-measurement-52616.pdf>

⁹ Tutt, C. J., and Dereniewski, E. (1978), A Practical Regression Model of Pressure/Inventory Hysteresis in Natural Gas Storage Fields, SPE 6488, doi:10.2118/6488-PA

¹⁰ Tek, M.R. (1991), Errors and Uncertainty in Inventory Verification in Underground Storage, SPE 23829

0.5 percent uncertainty in accounting for injections and withdrawals, the overall emissions result of 84,221 MT of methane is expected to have an uncertainty of 125 percent, or range from 0-190,000 MT. Table 1 shows the calculation of uncertainty for the inventory method as a function of the accuracy in each of the numbers required to make the estimate. The total uncertainty is provided as the square root of the sum of squares of the uncertainty for each of the terms used to calculate the 4.62 Bcf.

Table 1 – A simple model to estimate uncertainty for the storage field inventory method

<u>Inventory Method for Calculating Leak</u>		<u>Expected Uncertainty</u>	
	[Bcf]	Uncertainty	Uncertainty in each term (Bcf)
		Inventory	3.0%
		Withdrawals/Injections	0.5%
Amount in Reservoir October 2014	167.53		5.03
Withdrawn during winter 2014-2015	- 70		0.35
Injected summer 2015	+ 70		0.35
Withdrawn during winter 2015-2016	- 70		0.35
Amount in Reservoir March 2016	- 92.91		2.79
Leaked amount	4.62	Total Uncertainty (Bcf*)	5.78
		Uncertainty as a percentage of estimate	125%

* Total uncertainty calculated as the square root of sum of squares for individual terms: $\sqrt{(5.03)^2 + 3X(0.35)^2 + (2.79)^2}$

Tracer Flux Ratio Study

The second estimate released by SoCalGas utilized a tracer release method. This technique relies on releasing a known quantity of a tracer gas under controlled conditions near the leak site, and measuring the concentration of the gas along with methane in downwind locations. The ratios of tracer to methane concentration and tracer concentration to tracer source size are then used to estimate the methane emission rate. SoCalGas contracted with Aerodyne to conduct the tracer release study by deploying a mobile measurement platform to sample in the plume downwind from the facility along Sesnon Boulevard. Aerodyne conducted 25 tracer measurements between December 21, 2015, and the end of the leak on February 11, 2016. The tracer studies consistently estimated a lower leak rate than Scientific Aviation during late December 2015 and January 2016 when both measurements were being made (Figure 3). Assuming that the TFR technique would have resulted in the same lower emission estimates compared to the flights prior to December 20, Aerodyne estimated a methane emission of $86,022 \pm 8,393$ MT of methane.

TFR is generally a well-practiced methodology when estimating emissions from point sources in terrain that allows for good mixing of the tracer and the point source. There are four important factors in the Aliso Canyon case that suggest the uncertainty in the estimate would be larger than indicated by SoCalGas.

1. Degree of mixing of the tracer with the plume,
2. The assumption that the leak can be treated as a point source,
3. Road access downwind of the leak to capture the full downwind plume and determine the true methane to tracer ratio.
4. Lack of TFR measurements prior to Dec 21, 2015

For the TFR method to work properly, the tracer and plume need to be well-mixed. The methane plume exited well SS-25 with considerable upward velocity in to complex terrain and wind patterns. These conditions create the potential for spatial separation of leaked methane and the tracer released near the source.

The assumption of a single point source at the wellhead is simplistic for the Aliso Canyon leak. Initially, the leak was described as coming from the entire surrounding hillside, making the leak more of an area source. After the November 6 well kill attempt, the crater around the wellhead formed, and it was assumed from then on all the gas leaked from this crater. However, several NASA-JPL overflights indicate methane was still leaking from the hillside below the wellhead to the west and east. After SS-25 had been controlled surveys with mobile platforms conducted by ARB and the South Coast Air Quality Management District found methane continuing to be emitted from the surrounding hillsides. The fraction of emissions during the leak that was emitted from the hillside vs near the well itself will likely remain unknown, but any emissions from the hillside would be missed by the TFR.

Multiple leakage points in combination with the complex terrain and wind patterns potentially resulted in complex plume behavior, degrading the ability to completely measure the plume downwind and downhill from the leak site at the ground level to establish the tracer to methane ratios as required by the TFR. The flights by Scientific Aviation suggest that the downwind plume was often bi-modal, splitting it in two as it was blown downwind, and often only one of the modes drifted over Sesnon Boulevard where the TFR measurements were made (see Figure 4). An example of this is presented in Figure 5 and complicates the determination of the tracer to methane ratios needed to calculate the emissions.

The uncertainty provided by SoCalGas with the TFR estimate appears to be based on observed variability in repeated measurements, and is therefore representative of the uncertainty in the method itself. The added steps needed to convert the measured emissions rate to an overall emissions estimate inject additional uncertainty that should be accounted for. This includes the lack of TFR measurements prior to December 21 2015 and the assumption that the TFR to flight measurement ratios would have been the same during the early period of the leak.

The uncertainty in the mixing of the tracer combined with methane leakage through the surrounding hillside, the added error associated with the assumptions on leak rates prior to December 21, 2015, and the inability to properly capture the downwind plume from Sesnon Boulevard, likely make the TFR estimate a lower bound and suggests the uncertainty was greater than what has been provided by SoCalGas.

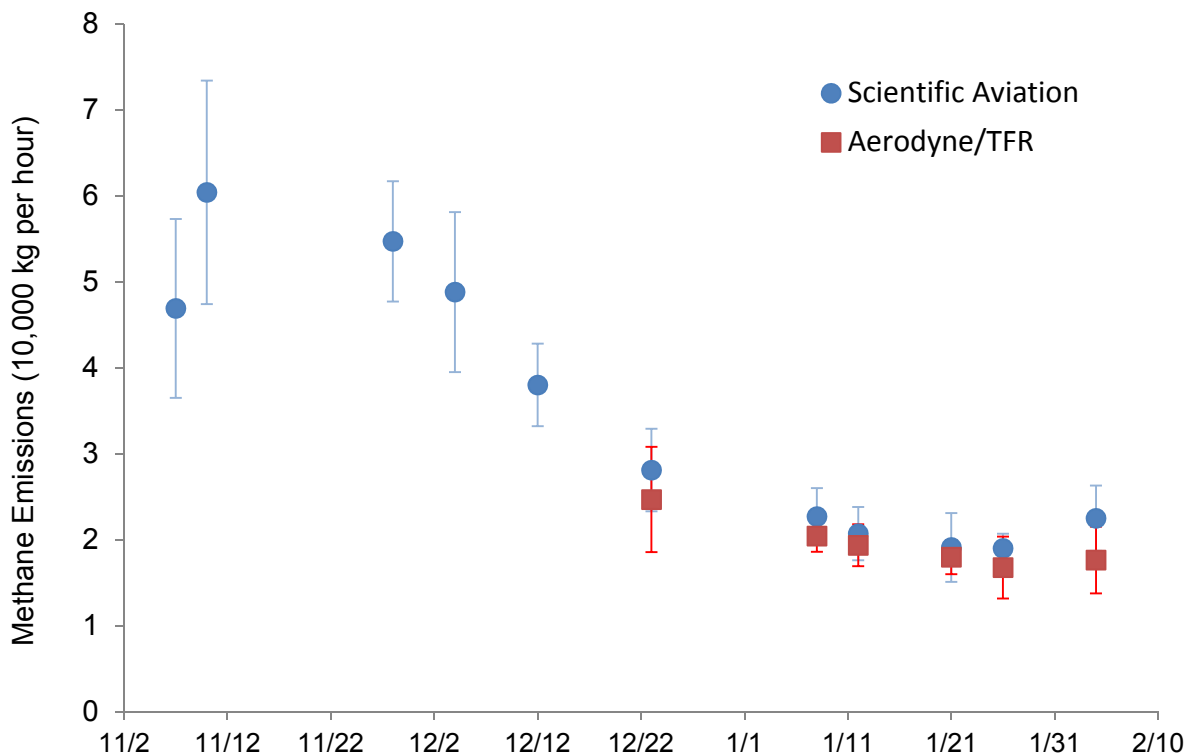


Figure 3: Relationship between SCG/Aerodyne's TFR and Scientific Aviation's emission estimates

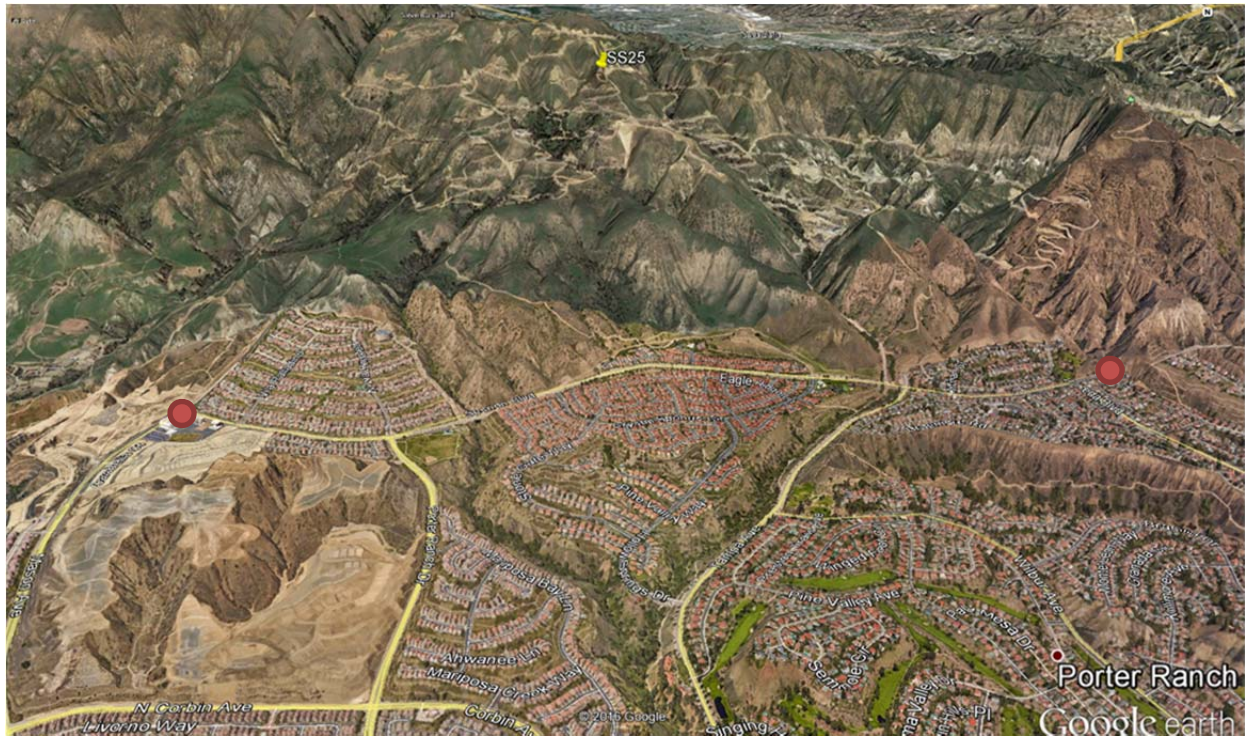


Figure 4: The terrain at Aliso Canyon is very complex leading to highly variable winds and non-linear plume propagation patterns. The downwind measurements for the TFR method took place along Sesnon Boulevard between the two red points on the map. The plume may not always have solely passed over this stretch of Sesnon Boulevard.

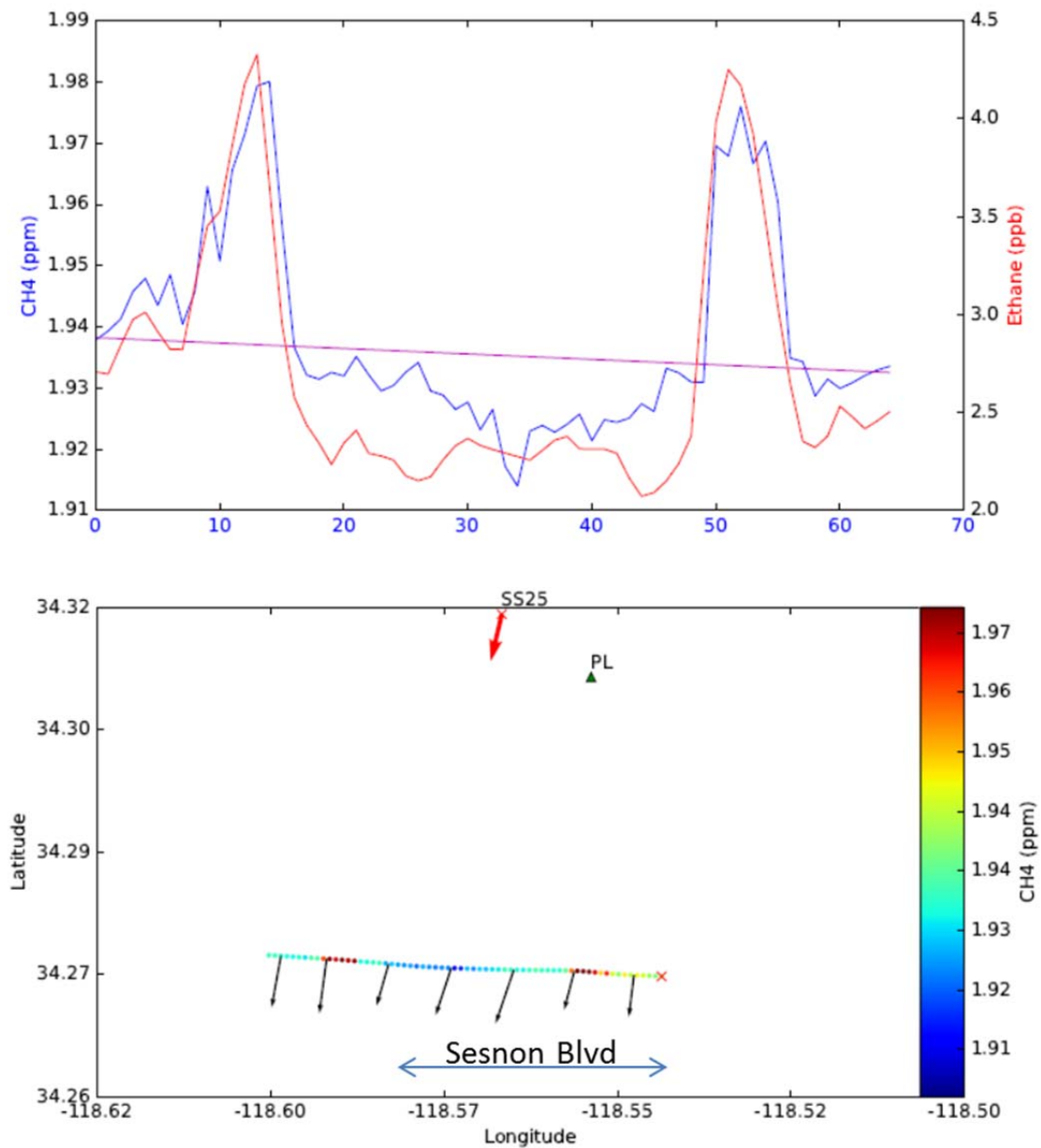


Figure 5: Example of bi-modal plume measured downwind with a small airplane (top panel). The bottom panel shows the longitudinal profile (seen as the two areas of high methane concentrations) with the east-west span of Sesnon Boulevard. The TFR method would only have measured the eastern mode.

Estimates by Research Organizations

During the leak incident, there was considerable coordination between State agencies and scientific experts to monitor, measure, and quantify the size of the leak based on ambient measurements and other monitoring efforts. In addition to an aircraft and several passenger cars equipped with methane monitors, the research teams leveraged existing monitoring resources that are in place to make routine measurement of carbon dioxide, methane, and other greenhouse gases in the Los Angeles basin. These routine measurements are made by ARB's statewide greenhouse gas monitoring network and a wider collaboration with other State agencies and the federal government through the Megacities Carbon Project, and have been effectively used in the past to inform the State's greenhouse gas inventories, confirm that emission reductions are occurring, and improve the understanding of sources and mitigation options. Additional novel tools included a satellite operated by the Japanese Space Agency, a high-altitude aircraft, advanced remote sensing devices located on Mount Wilson and in Pasadena, and flask measurements.

A short summary of the analytical methods to inform the quantification of the leak is shown in Table 2 and discussed below. Collectively, these efforts have provided a diverse data set that is being used in this report.

Table 2: Overview of other methods

Method	Project Teams	Measurement Approach	Measurement Frequency
Airborne Measurements	Scientific Aviation	Small airplanes with instruments measuring methane and other pollutants flying downwind of the leak through the plume at various elevations.	11 measurements campaigns made during the leak
Ground-Based Remote Sensing	NASA JPL, Caltech 1. TCCON, 2. CLARS	Ground based spectrometers use sunlight and its attenuation to estimate GHG concentration in the atmosphere above LA.	Continuous, operating pre-leak and afterwards
Airborne Remote Sensing	NASA, JPL, NIST [AVIRIS, HyTES]	Imaging spectrometers deployed on aircraft image the methane plume at the leak site with high resolution (meters) and spatial accuracy.	Only a few hours on select days
Satellite Remote Sensing	Hyperion EO1, GOSAT	Satellite sensors measure enhancement of methane at different locations in and around the LA basin. No emission estimate expected at this point.	Continuous, intermittent, repeated every few days, large pixels
Tower-Based Measurements and Large Eddy Simulation Modeling	Megacities Carbon Project	GHG tower network, with atmospheric transfer models and high-resolution flow-resolving models to directly simulate the methane plume at the leak site and its propagation into the atmosphere. Fitting of results to observations can be used to estimate leakage flux.	Continuous measurements, operating pre-leak and afterwards; intermittent plume identification

Below is a short summary of the specific efforts that have resulted in emission quantifications with the methods from Table 2.

- Airborne Measurements: Steve Conley, the primary investigator for Scientific Aviation, published another estimate based on the same overflights as used for the ARB estimate¹¹. Conley used a slightly different integration method than the one used by ARB in the initial estimation, and arrived at a marginally higher emission estimate of 97,100 MT CH₄.
- Ground-Based Remote Sensing: A joint research team from JPL and Caltech operates the Total Carbon Column Observing Network (TCCON), which is a remote sensing technique that determines the total amount of carbon in the air column above the instrument stationed at Caltech in Pasadena. This instrument has been in use for several years, operates continually, and was able to observe the Aliso Canyon leak whenever any part of the plume reached the Caltech campus. The TCCON team published the estimate for ethane (C₂H₆) emissions from the leak based on measurements of LA basin-wide enhancement¹¹. Although the researchers did not present a methane estimate in the paper, ARB staff utilized the ethane data to estimate the methane emissions by using observed methane to ethane ratios. This approach yielded a total methane emission estimate of 100,050 ± 23,562 MT CH₄. Uncertainties in the ratio estimates were compiled from different estimates of this ratio and propagated into the methane error for the TCCON result. The error for the TCCON estimate for the published C₂H₆ emission is large and the resulting error for the methane emission total is greater than 20 percent. Since the TCCON represents a basin-wide estimate and is not specifically sensitive to the Aliso Canyon leak, any uncertainty in the basin-wide enhancements observed by the sensor will lead to increased uncertainty in the emission estimate for the Aliso Canyon leak.

In addition to the above approaches, researchers are currently working on additional analyses, which are expected to produce emission estimates or inform the Aliso Canyon natural gas leak incident, as described below.

- Ground-Based Remote Sensing: NASA-JPL also operates the California Laboratory for Atmospheric Remote Sensing (CLARS) at Mount Wilson. This remote sensing instrument is able to measure the amount of methane in the Los Angeles basin and has been in continuous use for several years. This instrument is able to observe the increase in the basin-wide methane due to the leak.

¹¹ Wunch et al.(2016), Quantifying the Loss of Processed Natural Gas Within California's South Coast Air Basin Using Long-term Measurements of Ethane and Methane, Atmos. Chem. Phys. Discuss., doi:10.5194/acp-2016-359

Emission estimates from the JPL/CLARS team using JPL/Megacities team's inverse modeling effort are still in progress. Preliminary findings by the inverse modeling group indicate that the Aliso Canyon leak roughly doubled the LA Basin methane emissions, which is broadly consistent with other measurements.

- **Airborne Remote Sensing:** A research team from NASA-JPL and the National Institute of Standards and Technology (NIST) is working on analysis of data from two airborne NASA-JPL imagers (AVIRIS and HyTES) that are capable of detecting methane. These imagers flew over the leak and resulting plume repeatedly in January and February. The investigators are combining the resulting measurements of methane enhancements in the plume with a high-resolution numerical model (Large Eddy Simulation or LES with a flow resolution of 10's of meters) to arrive at independent emission estimates for the time of overflight. This approach will not yield an estimate of total emission for the leak but will rather serve as validation for the Scientific Aviation measurements during Phase II of the leak.
- **Satellite Remote Sensing:** Satellite-based sensors used by Hyperion/EO1 and GOSAT were able to identify methane enhancements in the region, suggesting the presence of a methane plume from space¹². This method is not expected to produce emission estimates from the leak incident, but does provide an overall visual confirmation of the presence and flow pattern of the escaping natural gas.
- **Tower-Based Measurements and Large Eddy Simulation Modeling:** The Megacities Carbon Project team is currently undertaking a set of modeling efforts, which includes inverse modeling as well as Large Eddy Simulation Modeling efforts using monitoring data from GHG tower networks, in combination with advanced transport models to directly resolve the methane plume at the leak site and its propagation into the atmosphere and surrounding communities. Although these methods are only intermittently able to identify the plume on days when the meteorological conditions are conducive to transporting the plume from the leak site to the neighboring monitoring stations, it nevertheless provides a more comprehensive and continuous view of the Aliso Canyon facility from the earliest phases of the leak. The researchers are also utilizing data from concurrent airborne remote sensing campaigns (AVIRIS/ HyTES) to inform the modeling analysis.

¹² Thompson, et al. (2016), Space-based remote imaging spectroscopy of the Aliso Canyon CH₄ superemitter, *Geophys. Res. Lett.*, 43, 6571–6578, doi: 10.1002/2016GL069079

Refinement of the Preliminary ARB Estimate

ARB evaluated the information, assumptions, and data used in the different estimation efforts to inform the refinement of the ARB preliminary estimate of total leaked methane emissions from Aliso Canyon. ARB also evaluated all available information from the leak site, including pressure data from the well and the reservoir, and notes from staff at the California Department of Conservation's Division of Oil, Gas, and Geothermal Resources (DOGGR), to inform our estimation approach. In the initial estimate produced by ARB, the emission rates between the flights were assumed to be constant. However, little was known at the time about how the leak rate varied between these flights. Using information now available, such as a better understanding of the flow of natural gas from the reservoir to the atmosphere, and the well pressure logs, it is possible to adjust the assumed emission rate between the flights and update the emissions estimate.

Well Configuration

Figure 6 shows a conceptual schematic of the leaking well, consisting of the inner well tubing, and the production and surface casings. Early well tests suggest the leak was caused by a breach in the 7-inch production casing at approximately 440 feet. The cause of the leak is the subject of a root-cause-analysis still under way, and will remain unknown until that investigation is complete. Nevertheless, the main factors that would affect the leak rate include the pressure in the reservoir (field pressure), and the configuration of the well, the size of the production casing breach, and the flow pathway through the geologic media from the base of the surface casing to the ground surface.

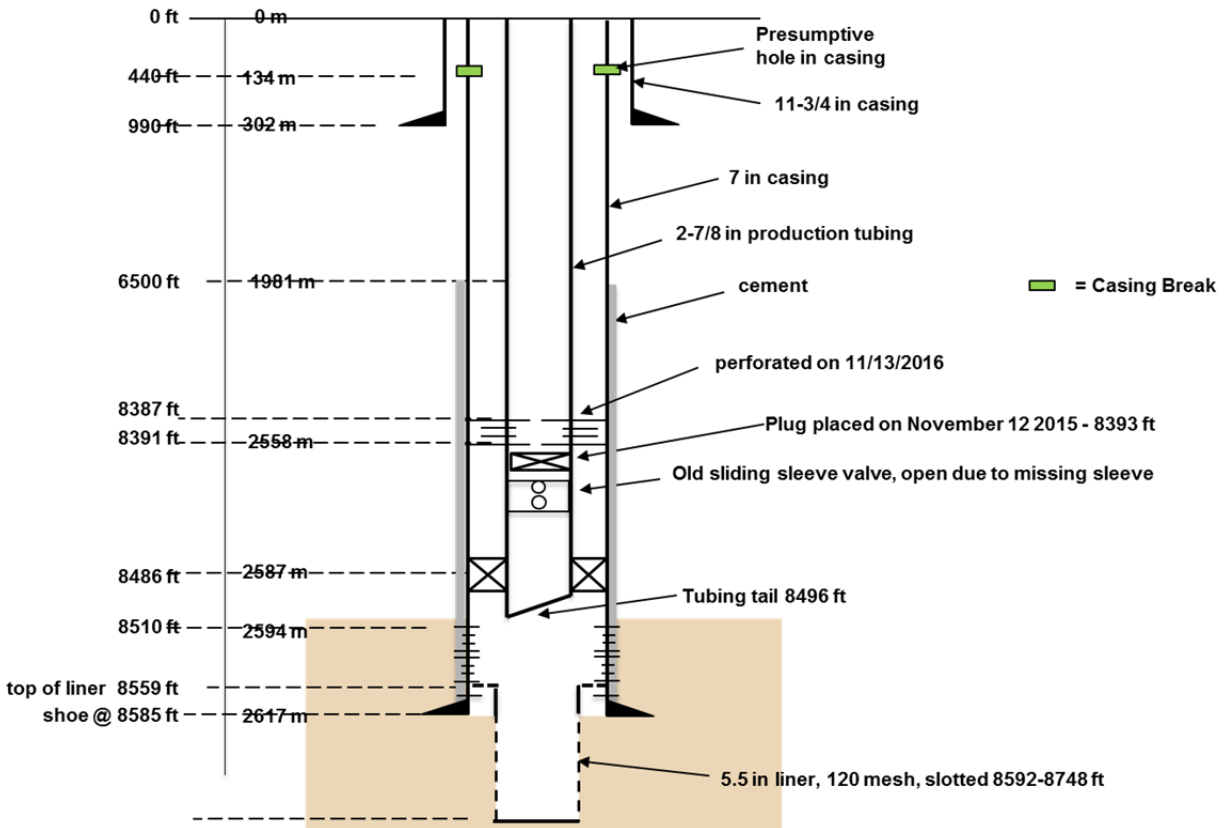


Figure 6: Conceptual schematic of the leaking well (SS25)
(image provided courtesy of Lawrence Berkeley National Laboratory)

Well Control Attempts

A well control attempt in the context of this report refers to attempts to place a column of heavy fluid into the well in order to interrupt the flow of reservoir gas through the well. This involves pumping “heavy-weight drilling mud” or “kill fluid” into the well to establish a large enough column of heavy fluid in the well that its hydrostatic pressure is sufficient to counteract the field pressure. This fluid can be pumped in through the wellhead (“top kill”), as was the case for all attempts at SS-25 except the final operation, or into the base of the well via an intersecting well built for the purpose (“relief well”), as was the case for the final operation. The operators can choose from different fluid densities to achieve a hydrostatic pressure at the base of the well deemed suitable for its geometry and the reservoir pressure.

All seven top well control attempts made at SS-25 were unsuccessful and failed to establish sufficient downward pressure from a large enough column of “kill fluid”. Instead, the kill fluid was observed exiting the ground surface around the well, like the escaping natural gas. Observations suggest the ejection of the kill fluid from the well altered the pathway through the geologic media during some of the kill attempts. In

particular, the November 6 and 13 , 2015, well kill attempts are believed to have created an almost unrestricted path from the bottom of the surface casing to the crater that formed near the well head during these attempts. Subsequently, except for the field pressure, most variables important to predicting the leak rate appear to have remained mostly unchanged. The well was finally controlled by a kill through a relief well, which took months to construct.

Updating the Preliminary ARB Estimate

To improve upon the simplifying assumptions made in the initial rough estimate, ARB combined available data to conduct a detailed analysis of the emission rates from the Aliso Canyon leak. Through conversations with staff at DOGGR and researchers at NASA-JPL and Lawrence Berkeley National Laboratory (LBNL), ARB identified two major phases in the course of the leak requiring separate methods to calculate the leak rate:

1. The first phase runs from the beginning of the leak on October 23, 2015 until November 28, 2015, and is characterized by heightened well activity such as adding pressure gauges, installing and removing vertical pipes, installation of equipment to stabilize the well and reduce oil misting, multiple well control attempts and resultant changes in the geologic media surrounding the well. These activities likely resulted in variability in emission rates during this time. During this initial phase, wellhead pressures were available from pressure gauges installed on the well on October 30, 2015.
2. The second phase runs from November 29, 2015 until the well was successfully controlled on February 11, 2016. This period is characterized by less site activity, as the focus had shifted from trying to stop the leak by a top kill to doing so from a relief well under construction. Well pressure data during this phase is unfortunately not available as the gauges were accidentally knocked off at the end of November, and were not reinstalled afterwards. However, the leak rate is expected to be steadier during this time, and driven mostly by the pressure in the natural gas storage field. In addition, Scientific Aviation conducted regular downwind flights during this period, and captured the leak rates with good temporal coverage.

The following section details the relevant leak characteristics, as well as the emission estimation approaches used in the two phases.

Phase I: Initial Leak and Well Control Attempts (October 23 – November 28, 2015)

Well Control Attempts:	October 24, November 6, 13, 18, 24, 25; 2015	
Downwind flights:	November 7, 2015	46,900 ± 10,400 kg/hr CH ₄
	November 10, 2015	60,400 ± 13,000 kg/hr CH ₄
	November 28, 2015	54,700 ± 7,000 kg/hr CH ₄

During Phase I, there was considerable activity at the well site including six top kill well control attempts, adding and removing lateral piping, adding pressure gauges, and installing equipment to stabilize the well and reduce oil misting. During this period, the State agencies were able to coordinate only three flights to measure the methane emissions from the leak. The first such measurement occurred two weeks into the leak, making the initial leak rate largely unknown. The scarcity of measurements, combined with activity at the well which allows for the possibility of highly variable emissions rates, could make simple interpolations between the airborne measurements a poor representation of the emissions.

Pressure data indicate some of the top well control attempts reduced resistance to leakage along the pathway through the geologic media. Specifically, the well control attempt on November 6 is described by DOGGR staff as “re-agitating” the leak and the November 13 attempt resulting in a crater forming around the well and kill fluid observed being ejected from it. The pressure in the well also dropped significantly indicating the creation of a path through the geologic media that provided almost no resistance to flow.

Figure 7 shows the production casing pressure data that is available from October 30 to November 25, 2015. The reduction of this pressure on November 6 is consistent with less resistance along the path through the geologic media. There is no data indicating subsequent well kill attempts altered the flow pathway either in the geologic media or the well in a manner that changed the emission rate. Unfortunately, the pressure gauges that were installed on October 30 were knocked off by accident during the November 25 well control attempt, and were not reinstalled for the remainder of the leak. Pressures from October 23-30 and November 26-28 have been inferred based on the trends in pressures during those periods to create a continuous pressure log for Phase I.

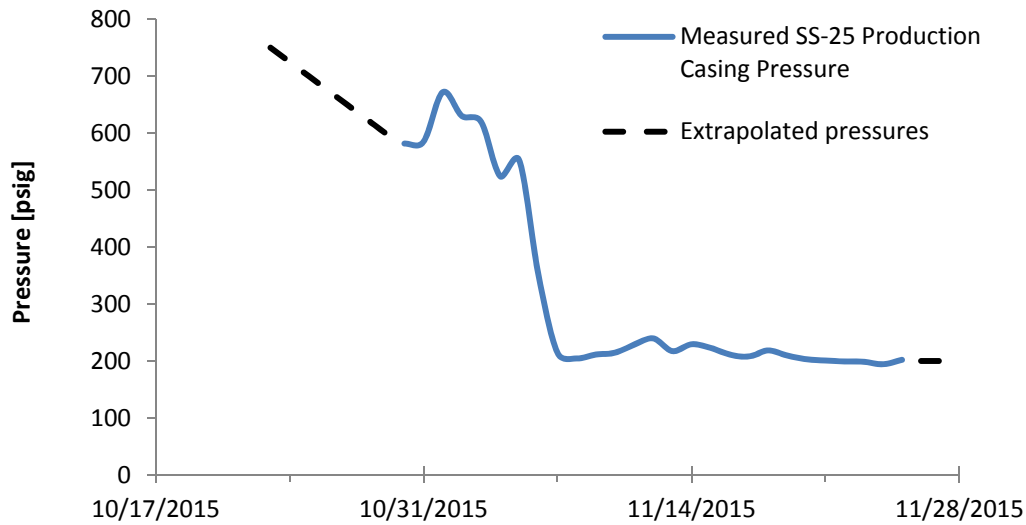


Figure 7: SS-25 Average daily production casing pressure. Pressure gauges were installed on 10/30, and accidentally knocked off on 11/25. Pressures before and after that period are extrapolations.

Using pressure differentials between points in a pipe is often used to estimate fluid flow and many equations have been developed to do so. Each equation is appropriate to a different set of conditions such as type of pipe, type of fluid, and prevailing conditions such as pressures and temperature. ARB consulted with researchers from LBNL and selected an approach to estimate the flow in SS-25 which integrates one such equation, the Weymouth equation, the pressure in the storage reservoir, as represented by a pressure data from a well near SS-25, and the pressure data from production casing, along with the rates from the downwind flights to estimate flow rates during this period.

Weymouth equation

The Weymouth Equation, presented below, is used for high-Reynolds-number flows where the Moody friction factor is merely a function of relative roughness.

$$Q = 1.1 d^{2.67} \left[\frac{P_1^2 - P_2^2}{LSZT_1} \right]^{1/2}$$

Where:

- Q = gas-flow rate, MMscf/D,
- d = pipe inside diameter, in.,

- P_1 = upstream pressure, psia,
- P_2 = downstream pressure, psia,
- L = length, ft,
- T_1 = temperature of gas at inlet, °R,
- S = specific gravity of gas, and
- Z = compressibility factor for gas, dimensionless.

In the current application the Weymouth Equation can be rearranged as follows.

$$Q = C \times (P_1^2 - P_2^2)^{1/2}$$

Where:

- Q = gas flow rate
- C = a constant that includes the fluid and pipe parameters
(specific gravity, compressibility, length, diameter, and temperature)
- P_1 = the pressure at the upstream end of the pipe
- P_2 = the pressure at the downstream end of the pipe

The pressure at the bottom of SS-25, P_1 , is assumed to be the pressure in the natural gas storage reservoir measured in a nearby well, and the pressure at the top of the well, P_2 , is the production casing pressure at the breach depicted in Figure 7. Q in the Weymouth equation is the gas flow rate in the well, and therefore, the leak rate.

Rather than calculating C based on well and fluid characteristics, we use the three downwind flight measurements to find the C value that best fits all three measurements. The method draws on both the available pressure data and the Scientific Aviation flights to allow a calculation of emission rate for the entirety of Phase I. By minimizing the sum of squares of the difference between the calculated Q and the estimate from the flight results, we arrived at a C value of 23.7, which results in a total methane emission estimate from Phase I of 48,450 MT. Figure 8 shows the results, and Table 3 shows the calculation of the total emission during Phase I.

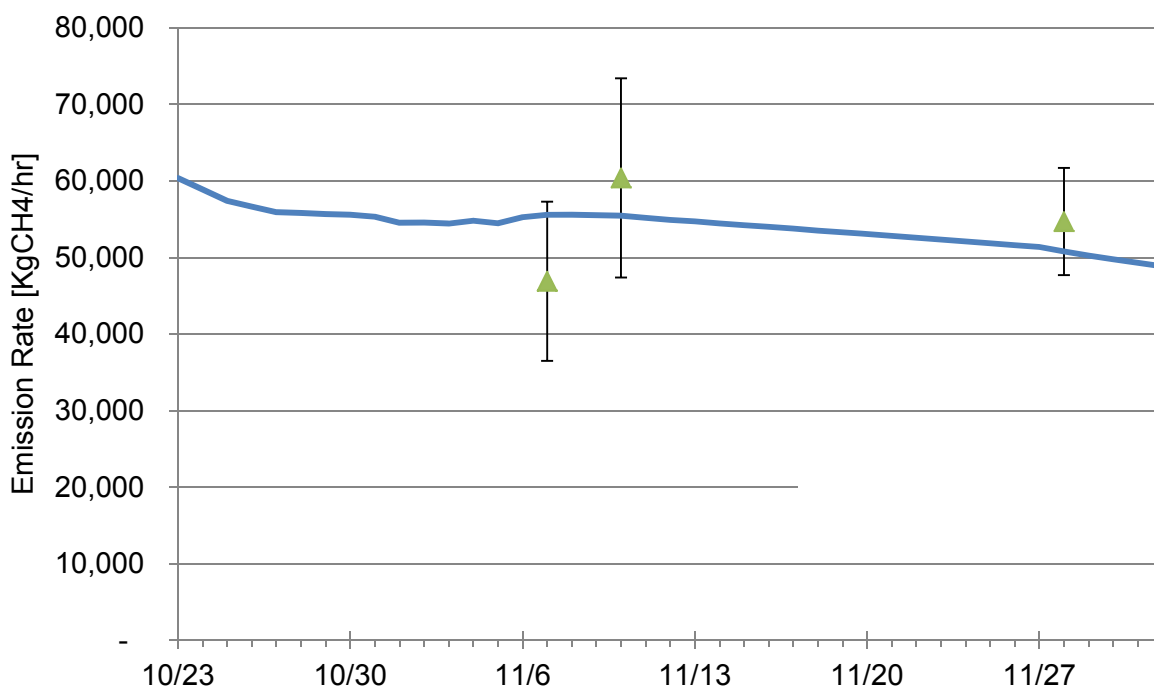


Figure 8: Emission rate during Phase I calculated using the Weymouth Equation, C=23.7, and the downwind measurements by Scientific Aviation and their uncertainties.

Table 3: Offset well and SS-25 production casing pressures and emissions calculations

	Offset Well Pressure (P1) [PSIG]	Offset Observation well	Average Daily Production Casing Wellhead Pressure in SS25 (P2) [PSIG]	Calculated Emissions Rate [KgCH ₄ /hr]	Daily Emissions [MT CH ₄]
10/23/2015	2655	SS 5	750**	60,361	1,449
10/24/2015	2588	SS 5	725**	58,880	1,413
10/25/2015	2521	SS 5	700**	57,398	1,378
10/26/2015	2484	SS 5	675**	56,656	1,360
10/27/2015	2447	SS 5	650**	55,910	1,342
10/28/2015	2436	SS 5	625**	55,801	1,339
10/29/2015	2424	SS 5	600**	55,661	1,336
10/30/2015	2416	SS 5	582	55,575	1,334
10/31/2015	2407	SS 5	585	55,336	1,328
11/1/2015	2397	SS 5	672	54,532	1,309
11/2/2015	2387	SS 5	630	54,565	1,310
11/3/2015	2379	SS 5	620	54,432	1,306
11/4/2015	2371	SS 5	524	54,802	1,315
11/5/2015	2364	SS 5	552	54,477	1,307
11/6/2015	2358	SS 5	351	55,261	1,326
11/7/2015	2355	SS 5	214	55,583	1,334
11/8/2015	2354	SS 5	204	55,579	1,334
11/9/2015	2352	SS 5	211	55,517	1,332
11/10/2015	2350	SS 5	214	55,463	1,331
11/11/2015	2340*	SS 5	229	55,189	1,325
11/12/2015	2330*	SS 5	240	54,920	1,318
11/13/2015	2319*	SS 5	217	54,730	1,314
11/14/2015	2309*	SS 5	229	54,460	1,307
11/15/2015	2299*	SS 5	223	54,232	1,302
11/16/2015	2289*	SS 5	211	54,016	1,296
11/17/2015	2279*	SS 5	208	53,782	1,291
11/18/2015	2269*	SS 5	219	53,515	1,284
11/19/2015	2258*	SS 5	209	53,294	1,279
11/20/2015	2248*	SS 5	203	53,065	1,274
11/21/2015	2238*	SS 5	201	52,828	1,268
11/22/2015	2228*	SS 5	199	52,589	1,262
11/23/2015	2218*	SS 5	199	52,348	1,256
11/24/2015	2208*	SS 5	194	52,115	1,251
11/25/2015	2197*	SS 5	202	51,857	1,245
11/26/2015	2187*	SS 5	200**	51,619	1,239
11/27/2015	2177	SS 24	200**	51,377	1,233
11/28/2015	2153	SS 24	200**	50,805	1,219

* November 11-26 Pressures have been adjusted to account for withdrawals from SS 5

** October 23-29 and November 26-28 pressures are extrapolations

Total Emissions for
Phase I →

48,445

For Phase I, the uncertainty of the emission rate for each day was calculated using error propagation for the Weymouth Equation, starting with errors for each parameter in the equation: the coefficient C has an uncertainty of ± 4.3 , the maximum amount of variability in C that still puts the flow rate calculated within the uncertainty bounds of the three downwind flights, while P_1 was assigned a 1 percent uncertainty and P_2 was assigned a 6 percent uncertainty.

The 1 percent uncertainty value for P_1 is approximately ten times the variation from November 7 to November 10, a period of relative stability that provides some perspective on the measurement uncertainty. The larger value was chosen to account for the possibility of some nonlinear variation between the pressures at the offset well and the base of SS-25 for which it was used as a proxy. P_2 was assigned a 6 percent uncertainty based upon the range of the central 95 percent of production casing wellhead measurements from 9:53 to 22:41 on November 14. This period was selected because the overall trend was nearly zero (no change in pressure).

These daily errors were added to give a total uncertainty for the estimate of methane leaked during Phase I of $\pm 8,810$ MT CH_4 .

Estimate of Methane leaked during Phase I: $48,450 \pm 8,810$ MT

Phase II: Drawdown (November 29, 2015 – February 11, 2016)

Kill Attempts:	December 22, 2015	
Downwind flights:	December 4, 2015	48,800 ± 9,300 kg/hr CH ₄
	December 12, 2015	38,000 ± 4,800 kg/hr CH ₄
	December 23, 2015	28,100 ± 4,800 kg/hr CH ₄
	January 8, 2016	22,700 ± 3,300 kg/hr CH ₄
	January 12, 2016	20,700 ± 3,100 kg/hr CH ₄
	January 21, 2016	19,100 ± 4,000 kg/hr CH ₄
	January 26, 2016	19,000 ± 1,700 kg/hr CH ₄
	February 4, 2016	22,500 ± 3,800 kg/hr CH ₄

During Phase II there was much less activity near the well as the focus shifted to drilling the relief well, and the leak rate was mainly driven by the field pressure which was steadily reduced with the withdrawal of natural gas from the reservoir. The only kill attempt during the Phase is not expected to have affected the pathway through the geologic media, and therefore, not expected to have affected the leak rate.

The period was well sampled with 8 downwind flights. For this portion of the leak, although well pressure data are not available, non-linear changes in leak rates are not expected since there were no major well control attempts. Therefore, we used simple interpolation of the measured leak rates from the downwind flights between the sampling dates. The uncertainty for Phase 2 was calculated based on the uncertainties provided by Scientific Aviation for the downwind flights as listed above. The error was propagated by taking the square root of the sum of squares of the errors for each specific period when summing over all periods for the total emission for Phase 2.

Estimate of Methane leaked during Phase II: 51,200 ± 2,970 MT

CALIFORNIA AIR RESOURCES BOARD

Table 4: Methane Emission Estimates of the Aliso Canyon Natural Gas Leak

Phase	Flight Date	Leak Rate	Uncertainty	Assumed number of days at this leak rate	Leaked methane for this period	
		[kilogram methane per hour]	[kilogram methane per hour]		[kilogram methane]	[billion cubic feet of natural gas, bcf*]
Phase I					48,444,715	2.8
Phase II ↓	11/28/2015	54,700	7,000	3.0	3,938,400	0.2
	12/4/2015	48,800	9,300	7.0	8,198,400	0.5
	12/12/2015	38,000	4,800	9.5	8,664,000	0.5
	12/23/2015	28,100	4,800	13.5	9,104,400	0.5
	1/8/2016	22,700	3,300	10.0	5,448,000	0.3
	1/12/2016	20,700	3,100	6.5	3,229,200	0.2
	1/21/2016	19,100	4,000	7.0	3,208,800	0.2
	1/26/2016	19,000	1,700	7.0	3,192,000	0.2
	2/4/2016	22,500	3,800	11.5	6,210,000	0.4
Total					99,637,915	5.7

* Assumes natural gas from the leak is 94% methane, and methane and NG has density of 0.01858 kg/cu-ft

Total Emissions: Phase I + II (October 23, 2015 – February 11, 2016)

Finally, the total estimated methane leaked during both Phases was calculated by aggregating the emissions estimated in the two phases (Figure 9 and Table 4). The combined error was calculated by taking the square root of the sum of squares of the individual Phases.

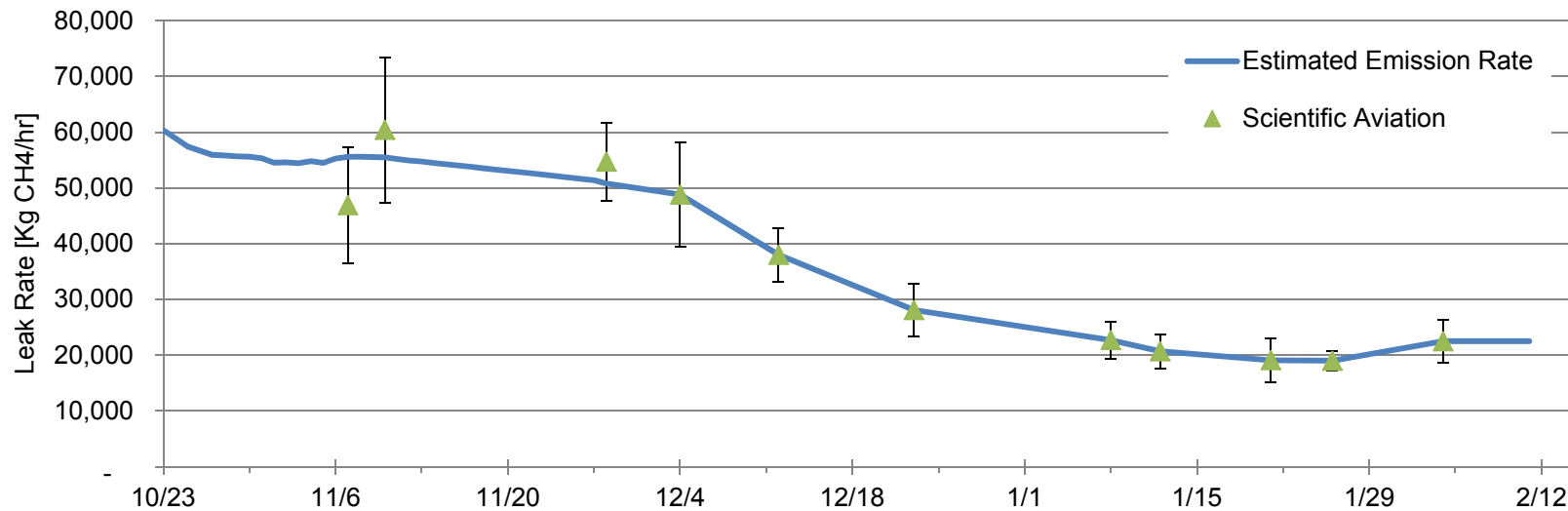


Figure 9: The leak rate over the duration of the incident and the downwind measurements.

$$\begin{aligned}
 \text{Estimate of Methane leaked during Phases I - II} &= 48,450 \pm 8,810 \text{ MT} + 51,200 \pm 2,970 \text{ MT} \\
 &= 99,650 \pm 9,300 \text{ MT}
 \end{aligned}$$

Final emission estimates and amount of methane that needs to be mitigated

As described in the above sections, ARB calculated the updated emission estimate of $99,650 \pm 9,300$ MT methane based on the best available data on the leak, including pressure data from well SS-25 and an offset well, as well as direct measurements of emissions rates made with the small instrumented airplane that flew through the methane plume.

ARB also reviewed the revised estimate in relation to all the other available estimates from SoCalGas, DOGGR, LBNL, and NASA-JPL to corroborate the data and inform the final number. ARB utilized the uncertainty range defined by expected errors in each of the numbers and calculations in order to conduct an equivalent comparison (Figure 10). The comparison chart shows that updated number is within the error bounds of all other estimates published, except for the SoCalGas tracer flux method.

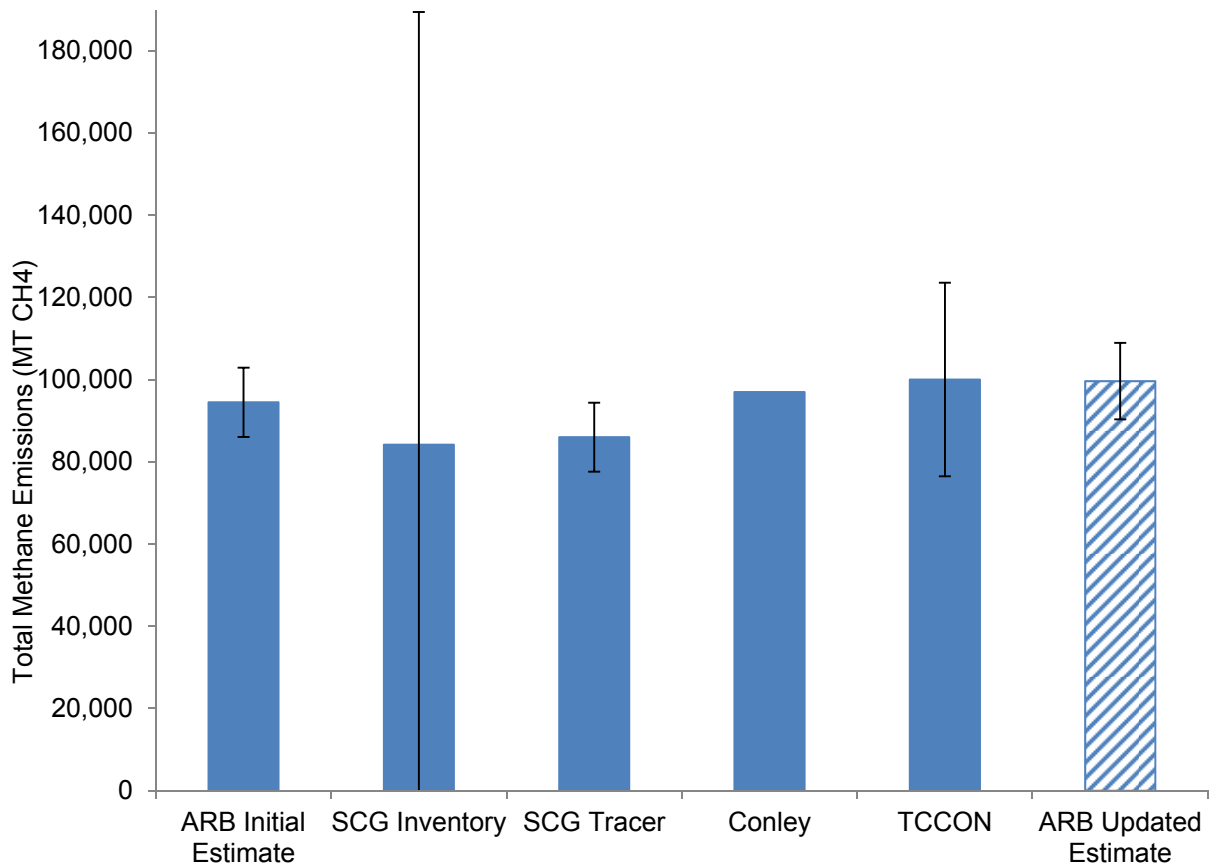


Figure 10: Overview of different emission estimates

The Governor's Proclamation directs ARB to provide a plan that *fully* mitigates the climate impacts of the methane leaked from the Aliso Canyon Natural Gas Storage Facility. The updated emissions estimate represents the most likely result with an expected uncertainty. The final number must recognize that "fully mitigating" the environmental damage, as required by the Governor's Proclamation, requires taking a conservative, or upper bound, estimate to mitigate the full potential emissions from the leak. Therefore, to ensure that the Aliso Canyon natural gas leak is fully mitigated, **the total amount of methane that needs to be mitigated is 109,000 MT.**

DOCKETED

Docket Number:	19-SB-100
Project Title:	SB 100 Joint Agency Report: Charting a path to a 100% Clean Energy Future
TN #:	235848
Document Title:	Draft 2021 SB 100 Joint Agency Report
Description:	N/A
Filer:	Patty Paul
Organization:	California Energy Commission
Submitter Role:	Commission Staff
Submission Date:	12/3/2020 4:57:55 PM
Docketed Date:	12/3/2020

DRAFT 2021 SB 100 Joint Agency Report

California Energy Commission
California Public Utilities Commission
California Air Resources Board

December 2020

Disclaimer

Staff members of the California Energy Commission (CEC), California Public Utilities Commission (CPUC), and California Air Resources Board (CARB) prepared this report. As such, it does not necessarily represent the views of the CEC, the CPUC, or CARB, their employees, or the State of California. The CEC, CPUC, and CARB, the State of California, its employees, contractors and subcontractors make no warrant, express or implied, and assume no legal liability for the information in this report; nor does any party represent that the uses of this information will not infringe upon privately owned rights. This report has not been approved or disapproved by the CEC, CPUC, nor CARB, nor have they passed upon the accuracy or adequacy of the information in this report.

PREFACE

Senate Bill 100 (SB 100)

The 100 Percent Clean Energy Act of 2018, ([Senate Bill 100, De León, Chapter 312, Statutes of 2018](#)) is a landmark policy that establishes a target for renewable and zero-carbon resources to supply 100 percent of retail sales and electricity procured to serve all state agencies by 2045. The bill also increases the state's Renewables Portfolio Standard (RPS) to 60 percent of retail sales by December 31, 2030 and requires all state agencies to incorporate these targets into their relevant planning.⁴

The statute calls upon the California Public Utilities Commission (CPUC), California Energy Commission (CEC), and the California Air Resources Board (CARB) to use programs under existing statutes to achieve this policy and issue a joint report on the policy to the Legislature by January 1, 2021, and every four years thereafter. The report shall be completed as part of a public process and include specified information relating to the implementation of the policy.

The SB 100 Joint Agencies

The California Energy Commission's primary functions include forecasting electricity and natural gas demand for state planning, siting and licensing thermal power plants 50 MW or greater, investing in energy innovation, setting the state's appliance and building energy efficiency standards, and planning for and directing state response to energy emergencies. The CEC also publishes the Integrated Energy Policy Report, which provides an assessment of major energy trends and issues facing California's electricity, natural gas, and transportation fuel sectors.

The California Public Utilities Commission regulates services and utilities, protects consumers, safeguards the environment, and assures Californians' access to safe and reliable utility infrastructure and services. The essential services regulated include electric, natural gas, telecommunications, water, railroad, rail transit, and passenger transportation companies. The CPUC does resource planning for 80 percent of California's electric grid through the IRP proceeding and implements programs such as the RPS, efficiency incentives, transportation electrification investments, customer solar, and building decarbonization.

The California Air Resources Board's mission is to promote and protect public health, welfare, and ecological resources through effective reduction of air pollutants while recognizing and considering effects on the economy. CARB is the lead agency for climate change programs and oversees all air pollution control efforts in California to attain and maintain health-based air quality standards.

⁴ The requirements are codified in [Public Utilities Code section 454.53](https://codes.findlaw.com/ca/public-utilities-code/puc-sect-454-53.html)
<https://codes.findlaw.com/ca/public-utilities-code/puc-sect-454-53.html>.

The Climate Imperative

In 2020, Californians witnessed the impacts of climate change as never before. The state experienced its hottest August on record – the month ranked third hottest across the U.S.⁵ On August 16, Death Valley, reported a high temperature of 130 degrees F. If verified, this would be the hottest August temperature ever recorded for the U.S, and among the hottest temperatures recorded on Earth.^{6, 7} In September, Woodland Hills hit 121 degrees F, the hottest temperature ever recorded in Los Angeles County.⁸

Along with record-breaking heat came a record-breaking fire season. The 2020 wildfire season was the largest in history, burning more than 4 million acres and shattering the previous record set in 2018. Five of the six largest wildfires in California history occurred in 2020 and the August Complex Fire is now the single largest fire, having burned over 1 million acres.⁹ As of November 23, 2020, the 2020 fire season has taken 31 lives, and more than 9,200 structures have been destroyed.¹⁰

“The debate is over around climate change. Just come to the state of California. Observe it with your own eyes” - Governor Newsom noted during a September 2020 press conference following a tour of the destruction of the North Complex Fire¹¹

Without drastic mitigation measures, climate change-related events will continue to become more frequent, catastrophic and costly. And, the impacts are often

5 National Oceanic and Atmospheric Administration. [“Summer 2020 ranked as one of the hottest on record for U.S.”](https://www.noaa.gov/news/summer-2020-ranked-as-one-of-hottest-on-record-for-us) September 9, 2020. <https://www.noaa.gov/news/summer-2020-ranked-as-one-of-hottest-on-record-for-us>.

6 Los Angeles Times. [“California sizzled with three straight months of record heat and raging fires”](https://www.latimes.com/california/story/2020-11-07/california-shatters-fall-temperature-records) November 7, 2020. <https://www.latimes.com/california/story/2020-11-07/california-shatters-fall-temperature-records>.

7 National Oceanic and Atmospheric Administration. [“Summer 2020 ranked as one of the hottest on record for U.S.”](https://www.noaa.gov/news/summer-2020-ranked-as-one-of-hottest-on-record-for-us) September 9, 2020. <https://www.noaa.gov/news/summer-2020-ranked-as-one-of-hottest-on-record-for-us>.

8 Abc7.com. [“Woodland Hills reaches 121 degrees -- L.A. County's highest temperature on record”](https://abc7.com/woodland-hills-la-county-heat-record-wave/6412268/) September 6, 2020. <https://abc7.com/woodland-hills-la-county-heat-record-wave/6412268/>.

9 California Department of Forestry and Fire Protection (CALFIRE). [Top 20 Largest California Wildfires \(by acres\)](https://www.fire.ca.gov/media/11416/top20_acres.pdf) https://www.fire.ca.gov/media/11416/top20_acres.pdf.

10 California Department of Forestry and Fire Protection (CALFIRE). [Incidents Overview Web page](https://www.fire.ca.gov/incidents/2021/) <https://www.fire.ca.gov/incidents/2021/>.

11 ABC10 video. [“Governor Gavin Newsom to survey damage caused by the North Complex Fire”](https://www.youtube.com/watch?v=CXga8CM_uuk) September 11, 2020, https://www.youtube.com/watch?v=CXga8CM_uuk.

disproportionately borne by the state's most vulnerable and disadvantaged populations.

California is only one piece of the climate solution. But, as the fifth largest economy in the world, the state has an outsized role in demonstrating to other states and countries that a clean energy future is not only possible, but beneficial to the well-being of its residents and the economy. Moving to a clean electric grid is a foundational step that will unlock and support economy-wide opportunities to achieve carbon neutrality and mitigate the most catastrophic impacts of climate change.

Continuing a Legacy of Bold Leadership

On September 10, 2018, then-Governor Edmund G. Brown Jr. signed into law Senate Bill 100 (De León, Chapter 312, Statutes of 2018), establishing a target for 100 percent of electric retail sales and state loads to be met with renewable and zero-carbon resources by 2045. The same day, Governor Brown issued Executive Order B-55-18, establishing a goal to achieve economy-wide carbon neutrality no later than 2045, and maintain net negative emissions thereafter. In a single day, California affirmed its commitment to build an economy powered by clean energy within twenty-five years.

Under the current leadership of Governor Gavin Newsom, California is once again asserting its position as a global climate leader. Governor Newsom issued a suite of new climate initiatives, including two first-in-the-nation executive orders¹² requiring sales of all new passenger vehicles to be zero-emission by 2035 and for the conservation of 30 percent of the state's land and coastal water by 2030 to fight species loss and ecosystem destruction.

ABSTRACT

The 2021 SB 100 Joint Agency Report (2021 Report) includes a review of the policy to provide 100 percent of electricity retail sales and state loads from renewable and zero-carbon resources in California by 2045. The report assesses various pathways to achieve the target and an initial assessment of costs and benefits. The report includes results from capacity expansion modeling and makes recommendations for further analysis and actions by the joint agencies.

12 Governor Gavin Newsom. [Executive Order N-79-20](https://www.gov.ca.gov/wp-content/uploads/2020/09/9.23.20-EO-N-79-20-text.pdf), September 23, 2020, <https://www.gov.ca.gov/wp-content/uploads/2020/09/9.23.20-EO-N-79-20-text.pdf>.

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Executive Summary

SB 100 is an Ongoing Effort

The analysis in the 2021 Senate Bill 100 Joint Agency Report (2021 Report) is intended to be a first step in an iterative and ongoing effort to assess barriers and opportunities to implementing the 100 percent clean electricity policy. This report includes system modeling to provide directional insights into what a 2045 portfolio of renewable and zero-carbon resources may look like, as well as the associated costs and resource build requirements to achieve such a portfolio. The analysis builds on the modeling and assumptions used for CPUC's Integrated Resource Planning and considers California's overarching priorities on energy, climate, equity, and public health.

Initial findings suggest that SB 100 is achievable, though opportunities remain to reduce overall system costs. This report presents various scenarios to meet the 100 percent clean electricity target with existing technologies, as well as alternative scenarios that explore additional factors. All of these scenarios require additional analysis. The preliminary findings are intended to inform state planning and are not intended as a comprehensive nor prescriptive roadmap to 2045. As discussed in Chapter 4, future work will delve deeper into critical topics such as system reliability and land use and further address energy equity and workforce needs.

The 2021 Report was informed by a robust public process. The joint agencies held a year-long series of public workshops to solicit comments on the report's scope, analysis, and process. The agencies also consulted with the California balancing authorities,¹³ as required by SB 100,¹⁴ and the Disadvantaged Communities Advisory Group, which advises the CEC and CPUC on energy equity issues.

¹³ Balancing authorities are responsible for balancing electricity supply with demand to ensure the generation, transmission and distribution of electricity are working reliably to meet California's energy needs. California's balancing authorities include the California Independent System Operator, Los Angeles Department of Water and Power, the Balancing Authority of Northern California, Imperial Irrigation District, and Turlock Irrigation District.

¹⁴ [Public Utilities Code section 454.53 \(d\)\(2\)](#) states: "In consultation with all California balancing authorities, as defined in subdivision (d) of Section 399.12, as part of a public process, issue a joint report to the Legislature by January 1, 2021, and at least every four years thereafter."

Moving to 100 Percent Clean Electricity

California has long led the nation and the world in setting ambitious renewable energy and climate policies, working toward a clean economy that is both healthier and more just. The state now aims to achieve carbon neutrality by 2045 and net negative emissions thereafter.¹⁵

Decarbonizing the electric grid is imperative to achieve economy-wide carbon neutrality. The Renewables Portfolio Standard (RPS) has been a primary driver for increasing clean electricity generation, requiring the state's electric utilities to make renewables an ever-greater percentage of their power base. Although California is ahead of schedule in meeting its 33 percent renewable energy target by 2020 and on track to achieve 60 percent renewable energy by 2030, deep decarbonization of the electricity sector to meet climate change objectives will require continued transformational change in the state's electric system.

As California simultaneously enters a new climate reality and moves toward a majority renewable grid, the state's planning processes likewise need to evolve to meet the needs of all Californians who depend on safe, affordable, and reliable electricity every day. Effectively integrating 100 percent renewable and zero-carbon electricity and achieving carbon neutrality in the state by 2045 will require rigorous analysis of implementation considerations, as well as coordinated planning across state agencies. While there remains work to do, achieving 100 clean electricity is a core pillar in the transition to a clean energy economy enjoyed by all Californians.

Benefits of 100 Percent Clean Electricity

In addition to serving as a central policy in the state's efforts to mitigate climate change, successful implementation of SB 100 can benefit residents across the state by:

Improving Public Health

Implementation of SB 100 is expected to reduce criteria air pollution emissions as renewable and zero-carbon resources replace fossil fuel in generating electricity. Today, more than 28 million Californians live in areas that exceed the federal health-based standards for ozone and fine particulate matter (PM_{2.5}).¹⁶ Disadvantaged

¹⁵ Governor Brown Executive Order B-55-19, September 10, 2018

<https://www.ca.gov/archive/gov39/wp-content/uploads/2018/09/9.10.18-Executive-Order.pdf>.

¹⁶ CARB, *Workshop Discussion Draft: 2020 Mobile Source Strategy*, September 30, 2020.

[https://ww2.arb.ca.gov/sites/default/files/2020-](https://ww2.arb.ca.gov/sites/default/files/2020-09/Workshop_Discussion_Draft_2020_Mobile_Source_Strategy.pdf)

[09/Workshop_Discussion_Draft_2020_Mobile_Source_Strategy.pdf](https://ww2.arb.ca.gov/sites/default/files/2020-09/Workshop_Discussion_Draft_2020_Mobile_Source_Strategy.pdf).

communities will reap the highest health benefits from the phaseout of fossil fuels in generating electricity; half of the state's natural gas power plants are in communities that rank among the 25 percent most disadvantaged.¹⁷

The public health benefits are expected to grow substantially throughout the state as the transition from fossil fuels to clean electricity accelerates in transportation and buildings. Increased conversion of cars, trucks, and buses, as well as home appliances to electric technologies can improve health and reduce mortalities associated with air pollution across the state.

Advancing Energy Equity

The joint agencies are committed to ensuring the benefits of cleaner, more efficient energy are enjoyed by all Californians, including those in low-income and disadvantaged communities, as well as tribal and rural communities. To ensure equitable outcomes, SB 100 will need to be implemented in ways that help these communities overcome barriers to clean energy, including:

- Keeping electricity affordable, with an emphasis on vulnerable populations and households that pay a disproportionately high share of their household income on energy.
- Reducing air pollution from local power plants, particularly in communities that experience a disproportionate amount of air pollution.
- Strengthening their ability to function during power outages and enjoy reliable energy in a changing climate.
- Funding of training for high-quality jobs and careers in the growing clean-energy industry.

Supporting a Clean Energy Economy

As a clean energy leader boasting one of the world's largest economies, California has shown that economic growth and environmental protection are not mutually exclusive. For decades, the state has reduced GHG emissions while growing its economy at a rate that has consistently outpaced the U.S. national average.¹⁸

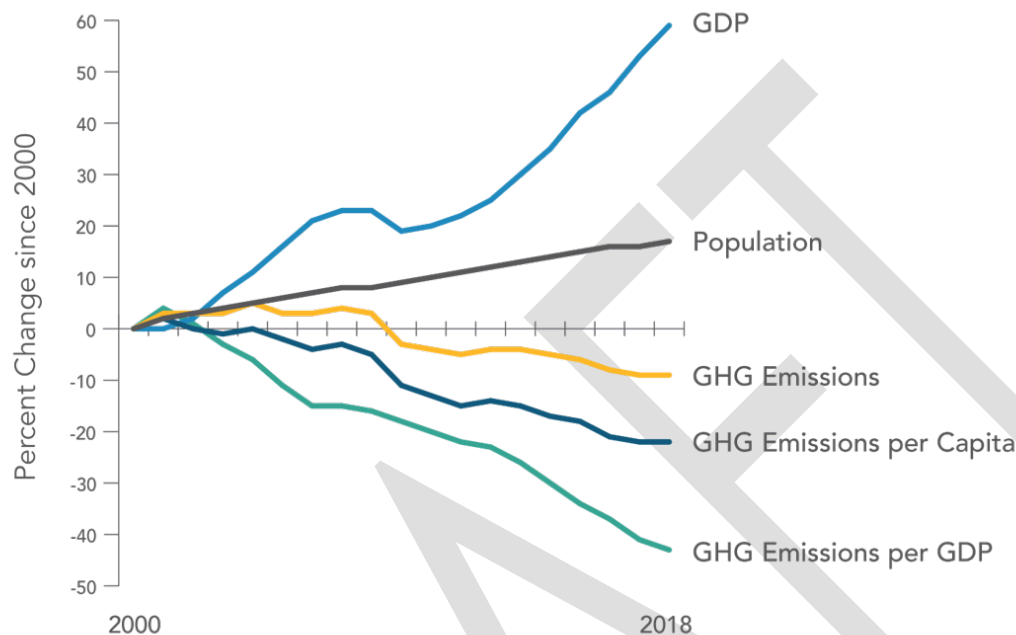
California's policies have spurred innovation and created markets for renewable energy, energy efficiency, energy storage, low carbon fuels, and zero-emission vehicles. The state is a leader in patent registrations across all major clean technology

17 Physicians, Scientists, and Engineers for Healthy Energy. [Research brief: Natural gas power plants in California's disadvantaged communities](https://www.psehealthyenergy.org/wp-content/uploads/2017/04/CA.EJ_.Gas_.Plants.pdf). April 2017. https://www.psehealthyenergy.org/wp-content/uploads/2017/04/CA.EJ_.Gas_.Plants.pdf.

18 Bureau of Economic Analysis. [Gross Domestic Product by State, 2nd Quarter 2020](https://www.bea.gov/data/gdp/gdp-state). Released October 2, 2020. <https://www.bea.gov/data/gdp/gdp-state>.

(cleantech) categories and California's companies have received nearly 60 percent of all U.S. venture capital investment in cleantech.¹⁹

Figure 1: Statewide Trends of Emissions and Indicators (2000-2018)



Source: CARB Emissions Inventory ²⁰

As of 2020, California had more than 530,000 clean energy jobs,²¹ more than half of the total energy-related jobs in the state. While the global COVID-19 pandemic has dramatically affected California's energy sector, clean energy jobs remain an important component of the state's economy. SB 100 provides an opportunity to create more high-quality clean energy jobs and increase diversity in the state's clean energy workforce.

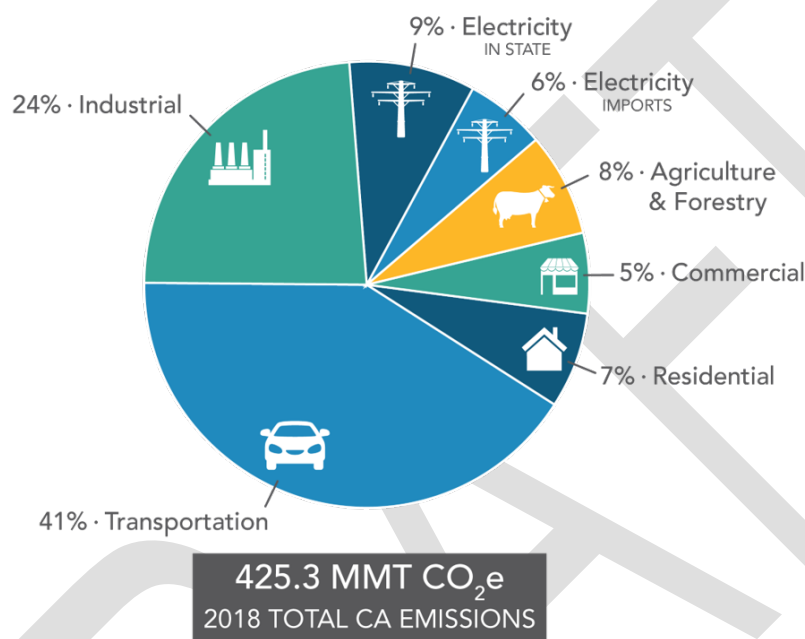
A Cornerstone of California's Clean Energy Efforts

¹⁹ Next10.org. [2019 California Green Energy Innovation Index, 11th Edition](https://www.next10.org/sites/default/files/2019-10/2019-california-green-innovation-index-final.pdf). October 2019. <https://www.next10.org/sites/default/files/2019-10/2019-california-green-innovation-index-final.pdf>.

²⁰ California Air Resources Board. [GHG Emission Inventory Graphs](https://ww2.arb.ca.gov/ghg-inventory-graphs) <https://ww2.arb.ca.gov/ghg-inventory-graphs>.

²¹ e2.org. [Clean Jobs California 2020](https://e2.org/reports/clean-jobs-california-2020/). June 25, 2020. <https://e2.org/reports/clean-jobs-california-2020/>.

Successful implementation of SB 100 alone will not achieve statewide carbon neutrality, but it is pivotal to the success of California's multiple climate-fighting efforts that collectively can reach the target. A clean electricity grid can serve as a backbone to support the decarbonization of transportation, buildings, and some industries. Together, with the electricity sector, these sectors account for 92 percent of the state's GHG emissions.



Source: CARB Emissions Inventory ²²

SB 100 sits within a portfolio of related key clean energy efforts to reduce climate and air pollution emissions while maintaining a reliable and affordable electric grid. These efforts include:

- Transportation Electrification** – While the transportation sector remains among the state's biggest decarbonization challenges, California has already positioned itself as a leader in clean transportation with more than 566,000 ZEVs on the road and nearly half of the total U.S. ZEV sales. Building on this success, Governor Newsom issued an executive order²³ in September 2020 requiring all new passenger car and truck sales to be zero-emission by 2035. This transformation will require close coordination and planning across the electric and transportation sectors.

²² California Air Resources Board. [GHG Emission Inventory Graphs](https://ww2.arb.ca.gov/ghg-inventory-graphs) <https://ww2.arb.ca.gov/ghg-inventory-graphs>.

²³ Governor Gavin Newsom. [Executive Order N-79-20](https://www.gov.ca.gov/wp-content/uploads/2020/09/9.23.20-EO-N-79-20-text.pdf), September 23, 2020, <https://www.gov.ca.gov/wp-content/uploads/2020/09/9.23.20-EO-N-79-20-text.pdf>.

- **Building Decarbonization** – The construction of and conversion to zero-emission buildings has rapidly emerged as a key decarbonization strategy in recent years. State agencies are assessing pathways to reduce emissions from this important sector and considering implications of migrating more building energy uses to the electric grid.
- **Energy Efficiency** – Prioritizing cost-effective energy efficiency measures remains critical as the state moves toward 100 percent clean electricity. Taking steps to reduce energy demand can offset the need for additional generation capacity, saving customers money, while reducing land use and other environmental impacts associated with the construction of new facilities.
- **Load Flexibility** – Load flexibility – the ability to shift electricity consumption to other parts of the day – is a critical tool that can support grid reliability, especially in a high-renewables future, and reduce the total cost of the electric system. The state has efforts underway to research and implement a variety of load flexibility applications.
- **Research & Innovation** – Given the urgency of achieving an electricity system powered by renewable and carbon-free electricity, continued prioritization of research and development of new and more cost-effective solutions is imperative. State agencies are also working to ensure these investments benefit all Californians.

2021 Report Analysis and Findings

The analysis for this report utilized the RESOLVE California model, a capacity expansion model developed by Energy and Environmental Economics, Inc. (E3). The RESOLVE model produces a least-cost resource portfolio, given the policy and reliability constraints. The modeling inputs and assumptions build upon previous state efforts, including the CPUC's Integrated Resource Planning (IRP) 2045 Framing Study and were informed through public and stakeholder comments.

The analysis examines estimated resource requirements and cost impacts of various SB 100 implementation pathways. Although capacity expansion is an important tool, it is just the first step in a series of modeling phases to develop reliable portfolios that meet all applicable policy objectives. Further analysis is needed to evaluate topics such as reliability and land use and better reflect equity, workforce, and additional planning and implementation considerations.

Modeled Scenarios

While the primary focus of this report is to analyze scenarios based on established cost and performance data and the joint agencies' interpretation of SB 100, the joint agencies recognize the importance of analyzing outcomes beyond these assumptions

to support broader energy and climate planning and public health efforts. As such, scenarios are broken into two categories, “core scenarios” and “study scenarios,” described below. A 60 percent RPS scenario was also modeled and used as a counterfactual, or reference baseline, to evaluate the impacts of the 100 percent clean electricity policy.

Core Scenarios

The “Core Scenarios,” shown **Table 1**, modeled for the 2021 Report are consistent with the joint agencies’ interpretation of the statute and include only commercialized technologies with publicly available cost and performance data.

Table 1: SB 100 Core Scenario Classification List

Scenario Classification	Scenario Description
SB 100 Core Scenario	Includes retail sales and state loads; high electrification demand; all candidate resources available
SB 100 Core, Demand Sensitivities	Change: demand scenarios or load shape
SB 100 Core, Resource Sensitivities	Change: candidate resource availability

Study Scenarios

The “Study Scenarios,” shown in **Table 2**, are exploratory analyses that examine outcomes outside of the scope of the joint agencies’ interpretation of the SB 100 policy. They are intended to provide additional information for consideration and support broader state energy, climate planning and public health efforts. Study scenarios should not be interpreted as asserting the state’s ability or intention to regulate beyond the interpreted scope of SB 100.

Table 2: Study Scenario Classification List

Scenario Classification	Scenario Description
Expanded Load Coverage	Adds storage and system losses to included loads; high electrification demand; all candidate resources available. Demand and resource sensitivities were also analyzed.
No Combustion	No conventional combustion resources included (fossil and biomass based); retires all in-state combustion resources by 2045.
Zero Carbon Firm Resources	Adds generic zero carbon firm resources to candidate resources as a proxy for emerging zero-carbon technologies.

Accelerated Timelines	Accelerates 100% target to 2030, 2035, and 2040.
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Zero-Carbon Resources Modeled

SB 100 does not define “zero-carbon resources” and the state had no legal definition prior to the bill becoming law. For modeling purposes, the joint agencies interpreted “zero-carbon resources” to mean energy resources that either qualify as “renewable” in the most recent RPS (Renewables Portfolio Standard) Eligibility Guidebook²⁴ or generate zero greenhouse gas emissions on site.²⁵

Only commercialized technologies with vetted and publicly available cost and performance data and an anticipated pipeline of development were included for the core scenarios. Additionally, the joint agencies excluded energy resources from some or all scenarios if their use would have significant negative effects on public health or the environment or were otherwise at odds with state policies and priorities. Note that excluded technologies may be included in future SB 100 analyses if assessments change. Staff will update modeling as emerging technologies become commercialized.

Table 2 lists technologies that could meet the SB 100 criteria for renewable and zero-carbon resources, as interpreted by the joint agencies. The list is not prescriptive, but rather used to evaluate potential SB 100 implementation strategies.

Table 3: Generation Technologies Included in Modeling

Technology	Eligibility Basis	Scenarios
Solar PV	RPS	Core and Study
Solar Thermal (existing only)	RPS	Core and Study
Onshore Wind	RPS	Core and Study
Offshore Wind	RPS	Core and Study
Geothermal	RPS	Core and Study
Bioenergy	RPS	Core and Study

²⁴ California Energy Commission. [Renewables Portfolio Standard Eligibility Guidebook, Ninth Edition \(Revised\)](https://efiling.energy.ca.gov/getdocument.aspx?tn=217317). Publication Number: CEC-300-2016-006-ED9-CMF-REV. January 2017. <https://efiling.energy.ca.gov/getdocument.aspx?tn=217317>.

²⁵ For modeling purposes, this list does not acknowledge de minimis emissions associated with included technologies. SB 100 compliance programs would need to establish clear requirements for qualification as a zero-carbon generation resource.

Fuel Cells (using green hydrogen)	RPS	Core and Study
Small Hydro (existing only)	RPS	Core and Study
Large Hydro (existing only)	Zero-Carbon	Core and Study
Nuclear (existing only)	Zero-Carbon	Core and Study
Generic Firm Dispatchable Resource ²⁶	Zero-Carbon	Study Only
Generic Firm Baseload Resource ²⁷	Zero-Carbon	Study Only

Source: CEC, CPUC, and CARB. Developed by consensus.

Technologies that could meet the zero-emissions criteria but have other barriers to development were excluded from modeling for the reasons listed in **Table 4**.

Table 4: Considered Technologies Excluded from Modeling

Technology	Reason for Exclusion
New in-state nuclear	State effectively has a moratorium on new in-state nuclear power plants under the Warren-Alquist Act. ²⁸
Drop-in renewable fuels ²⁹ (hydrogen and biomethane)	Technology for synthetic drop-in renewable fuels not yet commercially available in California and/or inadequate cost and supply data for modeling. Inadequate supply potential for biomethane in the power sector.
Natural gas generation with carbon capture and sequestration	Lack of cost and performance data for 100 percent carbon capture.
Coal-fired generation with carbon capture and sequestration	Incompatible with the state's public health priorities and lack of cost and performance data for 100 percent carbon capture.

26 For example, natural gas with 100% carbon capture and sequestration or 100% drop-in renewable fuels.

27 For example, low-cost geothermal or imports of emerging nuclear generation technologies.

28 California Energy Commission. [Warren-Alquist Act 2020 Edition](https://www.energy.ca.gov/2020publications/CEC-140-2020-001/CEC-140-2020-001.pdf), Sections 25524.1 and 25524.2. Publication Number: CEC-140-2020-001. <https://www.energy.ca.gov/2020publications/CEC-140-2020-001/CEC-140-2020-001.pdf>.

29 Green electrolytic hydrogen, synthetic methane, and biomethane are gaining breakthroughs and cost reductions as “drop-in” or replacement fuels in natural gas-fired power plants and potential zero-carbon dispatchable generation resources.

New small hydroelectric generation	Inadequate data on new capacity cost and resource availability for modeling purposes.
New concentrating solar power	Lack of proposed new development and high cost relative to other solar resources.
New large hydroelectric generation	Limited development feasibility at this time and environmental concerns.

Source: CEC, CPUC, and CARB joint agency consensus

Modeling Results

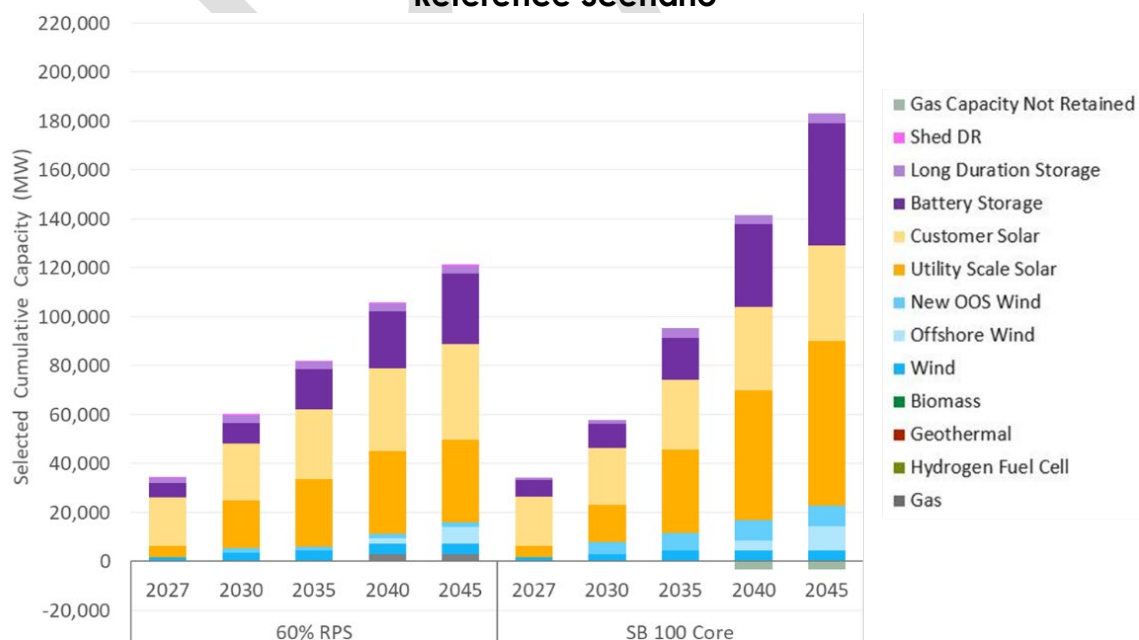
All scenarios modeled for the 2021 Report result in significant capacity additions. However, numerous factors impact the total resource need, overall system costs, and makeup of a 2045 resource portfolio. Select modeling results are shown below. For complete results, see Chapter 3.

Core Scenarios

SB 100 Core Scenario

Figure 2 shows cumulative capacity additions for the 60% RPS and SB 100 Core scenarios. The SB 100 Core scenario shows an approximate tripling of generation resources relative to today's installed capacity, which is driven by both the conversion to clean electricity resources and growing electricity demand.

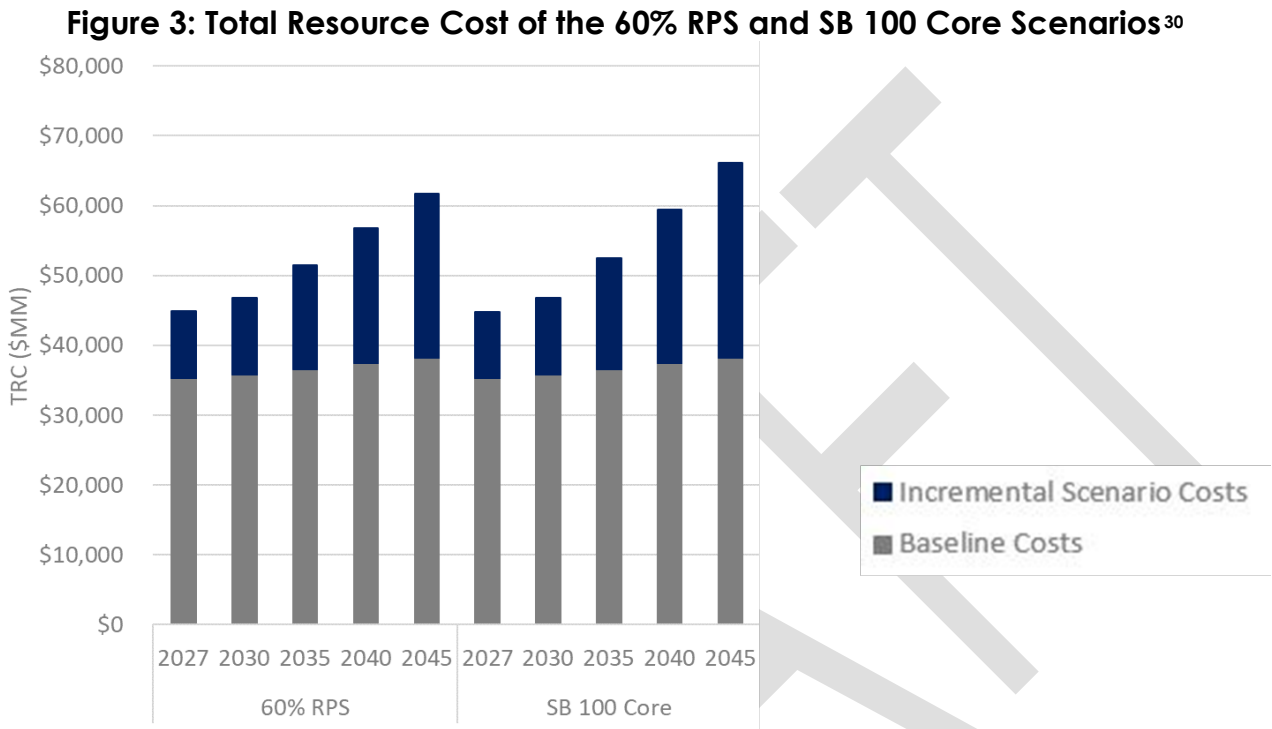
Figure 2: Cumulative Capacity Additions for SB 100 Core Scenario and 60% RPS Reference Scenario



Source: CEC staff and E3 analysis

The SB 100 Core scenario results in approximately \$5 billion in additional annual total resource cost (TRC) in 2045, or a 6 percent increase over the 60% RPS reference, as

shown in **Figure 3**. Investments in renewables, storage and transmission constitute the primary differences in costs. Note that all costs presented are directional and require further analysis.



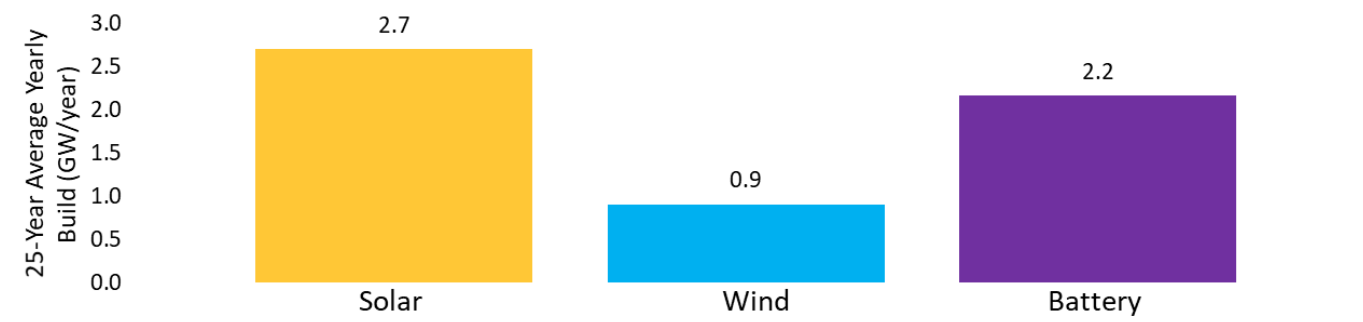
Source: CEC staff and E3 analysis

Given the magnitude of the capacity additions, the average build rates provide important implications for implementation of the 100 percent clean electricity goal. Build rates can indicate whether there could be bottlenecks in supply-chain or regulatory and permitting processes, resulting in barriers to procurement.

Over the last decade, California has built on average 1 GW of utility scale solar and 300 MW of wind per year, with a maximum annual build of 2.7 GW of utility scale solar and 1 GW of wind capacity. As shown in **Figure 4**, the SB 100 Core Scenario requires 25-year average build rates consistent with or greater than the single year historical build rates.

³⁰ Baseline costs include non-modeled, existing costs which are the same across all scenarios, as well as scenario-specific non-modeled costs that vary by demand sensitivities. Incremental scenario costs include investments in new resources and operational costs.

Figure 4: Average Resource Build Rates for Solar, Wind and Batteries in the SB 100 Core High Electrification Scenario

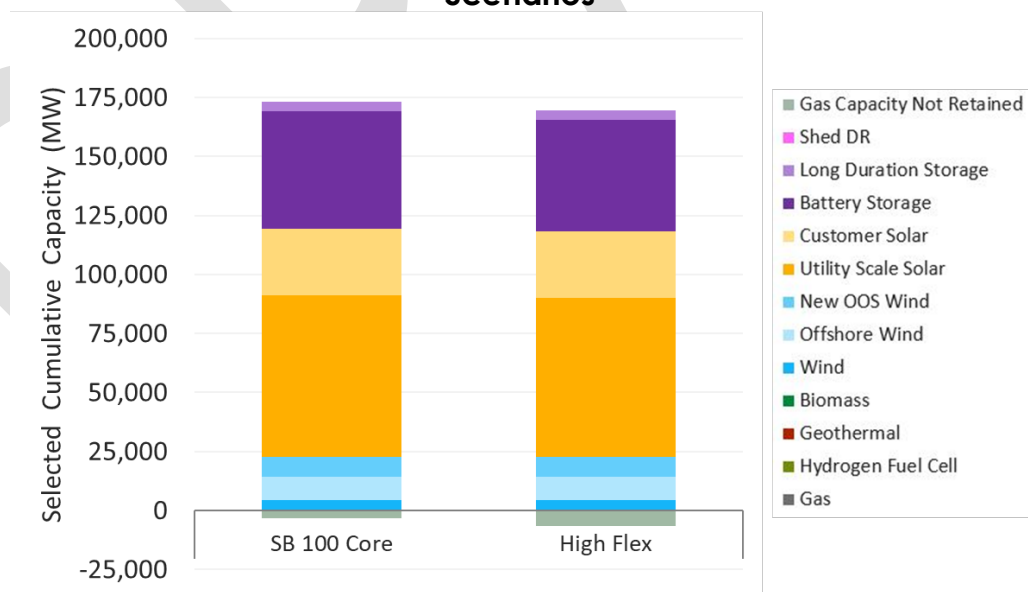


Source: CEC staff and E3 analysis

SB 100 Core: High Flexibility Scenario

The shape and flexibility of electricity loads can significantly impact cost and resource build. While RESOLVE cannot at this time explicitly model load flexibility, a High Flexibility Scenario was developed with a modified load shape and reduced resource adequacy requirement to represent a future with greater load flexibility. As shown in **Figure 5**, the High Flexibility Scenario results in 2.7 GW avoided battery storage build and a decrease in economic gas retention by 3.3 GW compared to the SB 100 Core Scenario, with the same annual electric energy demand. The High Flexibility Scenario also results in nearly \$1 billion of annual supply cost savings in 2045, compared to the SB 100 Core Scenario.

Figure 5: Cumulative Capacity Additions in 2045 for the SB 100 Core and High Flexibility Scenarios



Source: CEC staff and E3 analysis

Study Scenarios

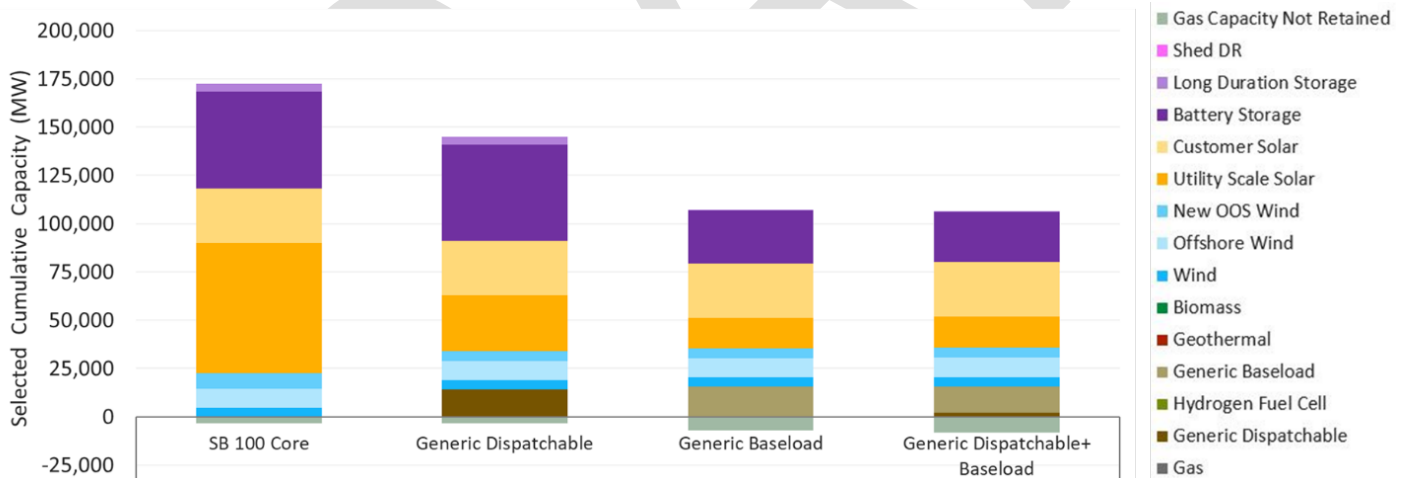
Study: Generic Zero-Carbon Firm Resources Scenario

Given the uncertainty of a 25-year planning horizon and the relatively conservative criteria for zero-carbon resource cost data utilized in the core scenarios, study scenarios were included to evaluate the potential impact of commercialization of cost-competitive, zero-carbon firm resources.

The “generic dispatchable” resource and “generic baseload” resource included in these scenarios could represent already included technologies, should cost reductions be achieved, or a wide variety of emerging technologies, such as natural gas with 100 percent carbon capture, 100 percent hydrogen combustion, or other renewable fuels, should the cost profiles be similar to one of the modeled generic resources.

In scenarios where either the generic dispatchable resource, generic baseload resource, or both are included as a candidate resource, the model selects approximately 15 GW of either or both resources in total, as shown in **Figure 6**. The inclusion of the lower cost zero-carbon firm resources significantly lowers the utility scale solar and battery storage selected in the model and reduces TRC in 2045 by \$2 billion, or approximately 3 percent.

Figure 6: Cumulative Capacity Additions for the SB 100 Core and Generic Zero Carbon Firm Resource Scenarios in 2045



Source: CEC staff and E3 analysis

Study: No Combustion Scenario

While SB 100 does not preclude combustion resources from the resource portfolio, studying pathways in which combustion resources are expressly retired can provide insight into what it would take to significantly reduce the contribution of criteria pollutants and toxic air contaminants in California from electricity generation. To that end, the No Combustion Scenario retires all combustion resources over the planning horizon and no combustion resources are available as candidate resources.

With the retirement of all combustion resources, 61 GW of additional capacity is selected compared to the SB 100 Core Scenario, including 25 GW of hydrogen fuel cells, as shown in **Figure 7**. Given the significant capacity additions in the No Combustion Scenario, there is an increase annual TRC by \$8 billion, or about 12 percent, compared to the SB 100 Core Scenario.

Figure 7: Cumulative Capacity Additions for the SB 100 Core and No Combustion Scenarios

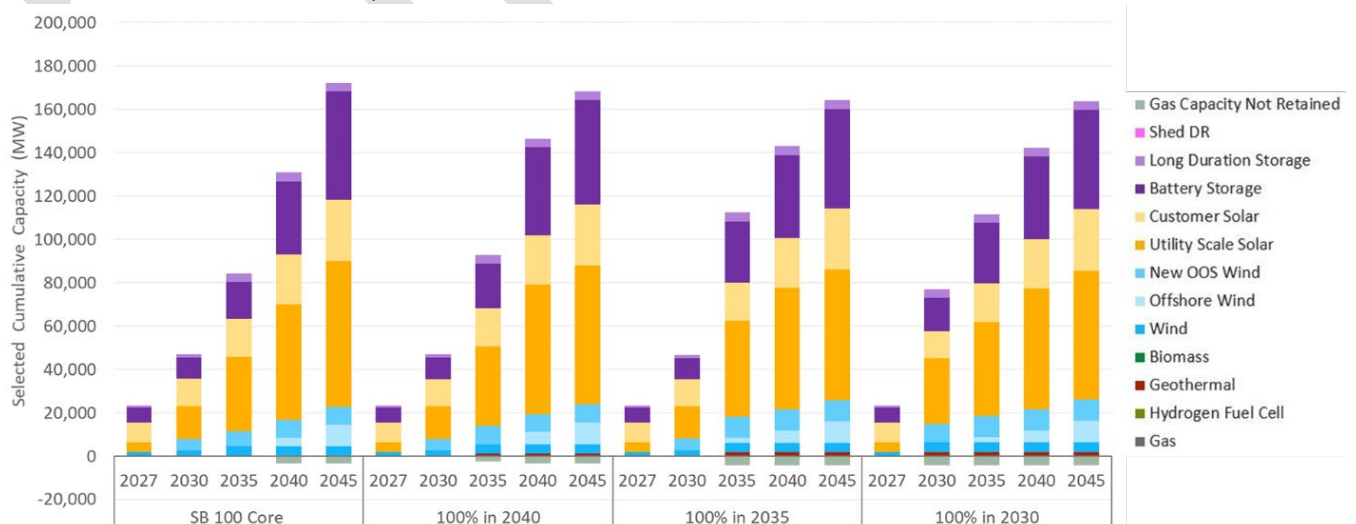


Source: CEC staff and E3 analysis

Study: Accelerated Timeline Scenarios

The final set of study scenarios examine the impacts of an acceleration of the 100 percent renewable and zero-carbon target to 2030, 2035 and 2040. Each accelerated timeline scenario shows a significant jump in resource build in the 100 percent target year, while the 2045 portfolio remains similar across scenarios, as shown in **Figure 8**.

Figure 8: Cumulative Capacity Additions for the SB 100 Core (2045 SB 100), 100% in 2040, 100% in 2035 and 100% in 2030 Scenarios



Source: CEC staff and E3 analysis

Each accelerated timeline scenario results in increased annual TRC compared to the SB 100 Core scenario for every modeled year except 2027, as shown in **Figure 9**. In general, the TRC shows a significant jump in the year the 100 percent target is set to be achieved. By 2045, the accelerated scenarios result in less than a 1 percent increase in TRC relative to the SB 100 Core scenario.

Figure 9: Total Resource Costs for the SB 100 Core, 100% in 2040, 100% in 2035 and 100% in 2030 Scenarios



Source: CEC staff and E3 analysis

Key Takeaways from Modeling

1. SB 100 is Achievable

This initial analysis demonstrates that SB 100 is technically achievable. Preliminary modeling suggests the total resource cost of achieving SB 100 is approximately 6 percent higher than a 60% RPS future in 2045. This cost may be lower if the cost trends for renewables continue to fall faster than projections. Cost reductions and innovation in zero-carbon technologies, as well as load flexibility and energy storage development, can further reduce implementation costs.

- **Increased Resource Diversity Lowers Overall Costs**

Portfolio diversity, both technological and geographical, is generally valued by the model. Nearly all out-of-state or offshore wind resources are selected when made available and even a modest amount of load flexibility can

reduce battery storage requirements, decrease gas capacity and lower total costs. If zero-carbon firm technologies are able to reach a cost of approximately \$60/MWh, they could reduce system costs by an estimated \$2B annually in 2045.

- **Gas Capacity is Retained for Reliability Needs but Cost Reductions and Innovation in Zero-Carbon Firm Resources and Storage May Reduce Gas Capacity Needs**

Natural gas capacity is the most economic option to provide capacity for reliability needs with current resource assumptions and demand scenarios. Cost reductions and innovation in zero-carbon firm resources and storage resources may reduce the amount of gas generation needed. Further analysis is needed to evaluate costs associated with maintaining an aging gas fleet operating in a high renewables system.

2. Sustained Record Setting Build Rates Will be Required to Meet SB 100 in a High Electrification Future

The need for a significant amount of new generation resources is driven both by the 100 clean electricity target and increasing electricity demand to achieve economy-wide decarbonization. The projected record-setting resource development rates needed have implications for workforce needs, land use planning, technology supply-chains, and regulatory and permitting processes that must be considered for successful implementation of SB 100.

3. Goals Beyond SB 100 May Be Achievable but Require Additional Analysis

The study scenarios are beyond the scope of SB 100. However, they provide directional insight to inform the state's energy and climate planning efforts and contribution toward environmental and public health goals.

Eliminating all in-state combustion resources results in a significant increase in storage and zero-carbon firm resource selection to replace natural gas capacity. This scenario adds an estimated \$8B to annual system costs in 2045 compared to the SB 100 Core scenario. Further analysis could identify public health benefits, particularly in disadvantaged communities where a disproportionate amount of combustion resources is currently located. This analysis may help determine whether the public health benefits outweigh the additional costs.

Accelerating the SB 100 timeline to achieve the 2045 target by 2030, 2035, or 2040 results in increased total resource costs and required additional capacity in the target year. All scenarios resulted in similar annual resource costs and resource portfolios by 2045.

4. Current SB 100 Analysis is Directional and Further Analysis is Necessary

This analysis is the first step in an ongoing effort to evaluate and plan for the SB 100 policy. Further analysis is necessary to determine reliability of the portfolios, better

capture the impact and value of resources that are either not represented or not well valued in the current modeling framework, including long duration storage, hybrid resources, demand-side resources, load flexibility, and emerging technologies, such as hydrogen and natural gas with 100 percent carbon capture and sequestration, as well as assess local community impacts.

Next Steps for Analysis

The analysis in the 2021 Report is intended to be a first step in an iterative and ongoing effort to assess barriers and opportunities to implementing the 100 percent clean energy policy. This report's modeling provides directional insights into what a 2045 portfolio of **renewable and zero-carbon resources** may look like, as well as the associated costs and resource build requirements to achieve such a portfolio. Topics for additional assessment include:

- **Reliability:** The joint agencies plan to evaluate resource portfolios developed in this report in a multi-step process to ensure reliability for all hours of the year in line with state planning requirements, while meeting clean energy and climate goals.
- **Emerging Technologies and Innovation:** Future analyses will be updated to incorporate market trends and aim to better evaluate the potential impact of emerging resources, such as offshore wind, long-duration energy storage, hydrogen technologies, and demand flexibility.
- **Land Use and Environmental Impacts:** The joint agencies plan to review methodologies to include land use impacts in system modeling and assess needs to update previous land use studies to reflect the increased resource requirements of SB 100.
- **Non-Energy Benefits (NEBs) and Social Costs:** Emerging cost analysis tools and methodologies may better integrate social costs and NEBs. Stakeholders recommended the joint agencies integrate at least the following NEBs and social costs into SB 100 planning:
 - Land Use Impacts
 - Public Health and Air Quality
 - Water Supply and Quality
 - Economic Impacts
 - Resilience

Additional Considerations for Implementation

As the SB 100 scenarios are refined in the future, additional factors must be considered in planning for SB 100 implementation and coordination with complementary proceedings and programs:

- **Equity:** Steps must be taken to ensure equitable implementation of SB 100 and benefit communities in a meaningful and measurable way.

- **Affordability:** Meeting the 100 percent clean electricity target will likely require substantial new investments in the electric system, which may have impacts on electricity rates for consumers. Further analysis is required to better understand how these costs will be factored into rates that directly affect consumers.
- **Safety:** California is assessing the mitigation of numerous new risks associated with electric and gas infrastructure, and how to pay for needs including system maintenance, hardening, repurposing, upgrades, or retirement. State planners must incorporate safety challenges in long-term planning and identify approaches to decarbonization that enhance public safety.
- **Electric System Resilience:** Cost-effective achievement of the 100 percent clean electricity target requires that investments in electricity generation and infrastructure consider climate change impacts. State agencies are also exploring options for clean backup power when there are disruptions to the grid.
- **Addressing Barriers to Project Development:** The analysis indicates that a number of resources with lengthy permitting requirements and development times will be necessary, necessitating long lead-time planning. Stakeholders raised concerns about delays, which may need to be addressed to meet the SB 100 target.
- **Collaboration Across Western States:** There are opportunities for increased coordination and market development to ease importation and integration of additional renewable energy facilities and take advantage of the geographic diversity of loads and resources.

Recommendations

Following the results of the 2021 Report analysis and comments from stakeholders and the public, the joint agencies propose a number of key recommendations to support the implementation of SB 100 and inform long-term planning, which are summarized below.

Areas for Further Study in the 2025 SB 100 Report

1. **Perform a comprehensive reliability assessment as the next step in the modeling process.**

Additional modeling is needed to evaluate whether the projected portfolios meet system reliability requirements. Projected portfolios can be adjusted as needed in an iterative process to ensure reliability requirements are met and inform the state's long-term system planning.

The CEC and CPUC are assessing resource availability to complete this modeling ahead of the next report. The joint agencies will continue to consult

with the California Balancing Authorities when developing the tools and metrics for this analysis.

2. Continue to assess the role and impacts of emerging technologies and non-generation resources.

Future analyses should be updated to reflect market trends, including changes in price, the commercialization of new technologies, and updates to total resource potential. Additionally, the joint agencies should continue to evaluate and consider ways to better assess the impacts of less-proven technologies that could significantly impact a 2045 resource mix and total cost.

3. Analyze projected land-use impacts of scenarios and opportunities to mitigate environmental impacts.

The CEC is developing tools to better assess the total land area required to implement SB 100, areas where new resources could be located, and relative environmental impacts. As state agencies work to better quantify the carbon stored in natural and working lands, these areas must also be incorporated into electricity land-use planning. Closer collaboration with local and regional jurisdictions, tribal governments, and stakeholders, to plan for development will be important to balance clean electric grid infrastructure needs with efforts to restore, conserve, and strengthen natural and working lands.

4. Define and include social costs and non-energy benefits (NEBs) in future analyses.

The joint agencies will continue evaluating available modeling tools and metrics to capture non-energy benefits and social costs in future SB 100 analyses, including those for:

- Land Use Impacts
- Public Health and Air Quality
- Water Supply and Quality
- Economic Impacts
- Resilience

5. Continue to study opportunities and impacts related to achieving the 100 percent clean electricity target prior to 2045.

The joint agencies plan to continue analysis of the 2030, 2035, and 2040 scenarios in future SB 100 report analyses.

Process and Engagement for SB 100 Reports

6. Convene an annual joint agency SB 100 workshop in years between reports.

Hosting an annual workshop will support alignment between agencies on relevant topics and proceedings and enhance continuity between SB 100 reports. These workshops will also provide an opportunity for joint agency

leadership and staff to hear from stakeholders and the public on topics related to SB 100 progress.

7. Align future SB 100 planning with findings and outcomes from relevant state efforts.

The joint agencies aim to incorporate findings and outcomes from other relevant efforts in future SB 100 reports. Relevant efforts include:

- The CEC's energy demand forecasts, including electrification trends and updates for extreme climate event planning
- Transmission planning and development
- Reliability planning, including possible updates to resource adequacy requirements
- Electric system resilience planning
- Assessments from CPUC's Integrated Resource Planning, CEC's Integrated Energy Policy Report, and CARB's Scoping Plan

8. Consult with advisory groups to guide equitable planning and implementation.

The Disadvantaged Communities Advisory Group (DACAG) and other environmental justice, health and equity stakeholders provided valuable input for this report. For the 2025 SB 100 Report, the joint agencies plan to continue and build upon this collaboration to help ensure SB 100-related efforts benefit all Californians.

9. Retain and expand upon best practices for community outreach and accessibility.

The joint agencies worked to ensure broad access to the 2021 Report process by holding workshops across the state, conducting significant outreach by phone, email, and social media, and offering remote attendance options for all workshops. The agencies will retain these best practices for the 2025 SB 100 Report, while exploring additional methods to maximize participation and access to meeting information and materials for California residents.

Supporting Achievement of the 100 Percent Target

10. Continue state support for research and innovation in clean energy technologies.

Continued investments in research and innovation can accelerate technology performance and cost improvements that can make progress toward the SB 100 goal easier and faster and reduce costs to electricity ratepayers. California's research and innovation programs, including EPIC, will continue to catalyze advancements to support the cost-effective implementation of SB 100. The state's ongoing collaboration with cleantech incubators, research labs, and

private investment firms will be critical to best leverage state funding in innovation.

11. Continue to prioritize energy efficiency and load flexibility to minimize resource build requirements and total implementation costs.

Prioritizing cost-effective energy efficiency and load flexibility measures remains critical as the state moves toward a 100 percent clean electricity future. Taking steps to reduce energy demand can offset the need for additional generation capacity, saving Californians money, while reducing land use and other environmental impacts associated with the construction of new facilities.

12. Identify and address bottlenecks in project permitting and development.

Because SB 100 implementation is projected to require sustained record-setting construction rates, barriers to project development need to be addressed early and comprehensively. The CEC and CPUC should engage with stakeholders – including developers, utilities, balancing authorities, local governments, and community organizations – to better understand specific barriers and advance strategies to address them.

13. Promote workforce development programs that focus on high-quality job creation.

Implementation of SB 100 creates a significant opportunity to support California companies, benefit local economies, and create family-sustaining jobs while optimizing climate outcomes. The joint agencies should continue collaborating with the California Workforce Development Board (CWDB) to identify strategies and best practices to support an equitable clean energy workforce and high-quality job creation, including findings from CWDB's 2020 report, *Putting California on the High Road*.³¹ The agencies can also leverage the expertise of the DACAG workforce subcommittee.

31 UC Berkeley Labor Center. [Putting California on the High Road: A Jobs and Climate Action Plan for 2030](https://laborcenter.berkeley.edu/wp-content/uploads/2020/09/Putting-California-on-the-High-Road.pdf). June 2020. <https://laborcenter.berkeley.edu/wp-content/uploads/2020/09/Putting-California-on-the-High-Road.pdf>.

Chapter 1: Background

Clean Energy Efforts Across the Nation

In 2018, California became the second state, after Hawaii, to establish a 100 percent clean electricity target. Today, a total of 16 states, plus Washington D.C. and Puerto Rico, have adopted similar policies, along with more than 200 cities and counties.^{32,33} More than one-third of Americans, or roughly 111 million residents, live in a state or community committed to 100 percent clean electricity.³⁴

The SB 100 joint agencies engage with the other committed states and entities through the 100% Clean Energy Collaborative, established by the Clean Energy States Alliance, to promote knowledge-sharing and updates on implementation efforts.

Decades of Climate Leadership

California has long led the nation and the world in setting ambitious renewable energy and climate policies, working toward a clean economy that is both healthier and more just. The state became a global leader in climate policy with the passage of the [California Global Warming Solutions Act of 2006](#),³⁵ which requires a reduction of statewide GHG emissions to 1990 levels by 2020.³⁶ California met the target four years early and continues to accelerate decarbonization economywide.

32 Clean Energy States Alliance. [100% Clean Energy Collaborative - Table of 100% Clean Energy States](https://www.cesa.org/projects/100-clean-energy-collaborative/table-of-100-clean-energy-states/) <https://www.cesa.org/projects/100-clean-energy-collaborative/table-of-100-clean-energy-states/>.

33 UCLA Luskin Center for Innovation. November 2019. "[Progress Toward 100% Clean Energy in Cities and States across the U.S.](https://innovation.luskin.ucla.edu/wp-content/uploads/2019/11/100-Clean-Energy-Progress-Report-UCLA-2.pdf)" <https://innovation.luskin.ucla.edu/wp-content/uploads/2019/11/100-Clean-Energy-Progress-Report-UCLA-2.pdf>.

34 UCLA Luskin Center for Innovation. November 2019. "[Progress Toward 100% Clean Energy in Cities and States across the U.S.](https://innovation.luskin.ucla.edu/wp-content/uploads/2019/11/100-Clean-Energy-Progress-Report-UCLA-2.pdf)" <https://innovation.luskin.ucla.edu/wp-content/uploads/2019/11/100-Clean-Energy-Progress-Report-UCLA-2.pdf>.

35 [California Global Warming Solutions Act of 2006](#) (Assembly Bill 32, Núñez, Chapter 488, Statutes of 2006).

36 For more information, see the [link to the California Air Resources Board AB 32 Overview Webpage](http://www.arb.ca.gov/cc/ab32/ab32.htm), <http://www.arb.ca.gov/cc/ab32/ab32.htm>.

Table 5: California's Key Greenhouse Gas Reduction Policies

Year	Policy	Description
2006	AB 32 (Núñez)	Reduce statewide GHG emissions to 1990 levels by 2020.
2006	SB 1368 (Perata)	Prohibits long-term investments in baseload power plants ³⁷ with GHG emission rates higher than those of natural gas combined-cycle generation.
2015	SB 32 (Pavley)	Reduce statewide GHG emissions to 40 percent below 1990 levels by 2030.
2015, 2005	Executive orders B-30-15 and S-3-05	Reduce statewide GHG emissions to 80 percent below 1990 levels by 2050.
2018	Executive Order B-55-19	Achieve carbon neutrality no later than 2045 and maintain net negative emissions thereafter.

Putting a Price on Carbon

California launched a cap-and-trade program in 2012 to ensure its climate goals are achieved cost-effectively. It places a firm, declining cap on the largest sources of GHG emissions, such as large power plants, importers of electricity, industrial facilities, and natural and transportation fuel suppliers.

The program establishes a declining limit on major sources of GHG emissions throughout California, and it creates a powerful economic incentive for significant investment in cleaner, more efficient technologies. The program applies to emissions that cover approximately 80 percent of the State's GHG emissions. CARB creates allowances equal to the total amount of permissible emissions (i.e., the "cap"). One allowance equals one metric ton of carbon dioxide equivalent emissions (using the 100-year global warming potential). Each year, fewer allowances are created and the annual cap declines. An increasing annual auction reserve (or floor) price for allowances and the reduction in annual allowances creates a steady and sustained carbon price signal to prompt action to reduce GHG emissions. Companies covered by the program have flexibility to reduce emissions onsite or use allowances bought at state-administered auctions or from another company with excess allowances. All covered entities in the Cap-and-Trade Program are still subject to existing air quality permit limits for criteria and toxic air pollutants.

The state's California Climate Investments initiative spends the auction revenue on projects that further reduce greenhouse gas emissions, strengthen the economy and

³⁷ Those intended to run constantly at near capacity levels.

improve public health and the environment. Cumulatively, the program has invested \$6.3 billion in these projects.³⁸

Increasing Renewable Energy Generation

The Renewables Portfolio Standard (RPS), established by law in 2002,³⁹ has been a primary driver for increasing clean electricity generation. The law and subsequent amendments require the state's electric utilities to make renewables an ever-greater percentage of their power base. SB 100 expands the RPS and requires 60 percent of electricity retail sales to be met by eligible renewable resources by December 31, 2030.

The CPUC implements and administers RPS compliance for California's retail sellers of electricity, which include investor-owned utilities (IOUs), electric service providers (ESPs) and community choice aggregators (CCAs). The CEC oversees enforcement of RPS procurement requirements of public owned utilities (POUs) and is responsible for the certification of eligible renewable energy resources.

Eligible Renewable Energy Resources⁴⁰

For RPS compliance, generation must be procured from certified facilities, which include:

- Solar
- Wind
- Geothermal
- Biomass, such as crop residues and landscape trimmings
- Biomethane from landfills and organic waste digesters
- Small hydroelectric

38 [State of California - California Climate Investments Data Dashboard Web page](https://www.caclimateinvestments.ca.gov/cc-i-data-dashboard)

<https://www.caclimateinvestments.ca.gov/cc-i-data-dashboard>.

39 SB 1078 (Sher, Chapter 516, Statutes of 2002) created the RPS with an initial target of 20 percent renewable electricity by 2017, citing an opportunity to "promote stable electricity prices, protect public health, improve environmental quality, stimulate sustainable economic development, create new employment opportunities, and reduce reliance on imported fuels." The CPUC regulates RPS rules for California's retail sellers of electricity. The California Energy Commission (CEC) administers the certification of electrical generation facilities as eligible renewable energy resources and regulates RPS requirements for public owned utilities. For more information, see [CPUC RPS Program website](#) and [CEC RPS Program website](#).

40 For more information see: California Energy Commission. [Renewables Portfolio Standard Eligibility Guidebook, Ninth Edition \(Revised\)](#). Publication Number: CEC-300-2016-006-ED9-CMF-REV. January 2017. <https://efiling.energy.ca.gov/getdocument.aspx?tn=217317>.

- Fuel cells using renewable fuel or qualifying hydrogen gas

State efforts have also supported rapid growth of the distributed solar industry. The California Solar Initiative of 2006⁴¹ was particularly successful. The \$3.4 billion, decade-long effort created a self-sustaining solar market. Thousands of home and business owners earned rebates by installing solar energy systems through the initiative's suite of incentives.

In 2018, the CEC adopted a building energy efficiency code⁴² requiring the majority of new homes to have solar photovoltaic systems (or be powered by a solar array nearby) starting January 1, 2020. With continuing cost declines, solar is now cost-effective for new home construction across the state. In 2019, California reached the milestone of one million solar rooftop installations.⁴³

Key Renewable Energy Policies

Table 6: Key Renewable Energy Legislation

Year	Policy	Description
2002	SB 1078 (Sher)	Established RPS program and target of 20 percent renewable energy in state's electricity mix by 2017
2006	SB 1 (Murray)	Codified California Solar Initiative, a \$3.4 billion decade-long program to create a self-sustaining solar market
2006	SB 107 (Simitian)	Accelerated the 20 percent RPS target from 2017 to 2010
2011	SB X1-2 (Simitian)	Added RPS target of 33 percent by 2020
2015	SB 350 (De León)	Adds RPS target of 50 percent by 2030, a doubling of energy efficiency by 2030, and steps to ensure all

41 [Senate Bill 1 \(Murray, Chapter 132, Statutes of 2006\)](#), Senate Bill 1 (Murray, Chapter 132, Statutes of 2006).

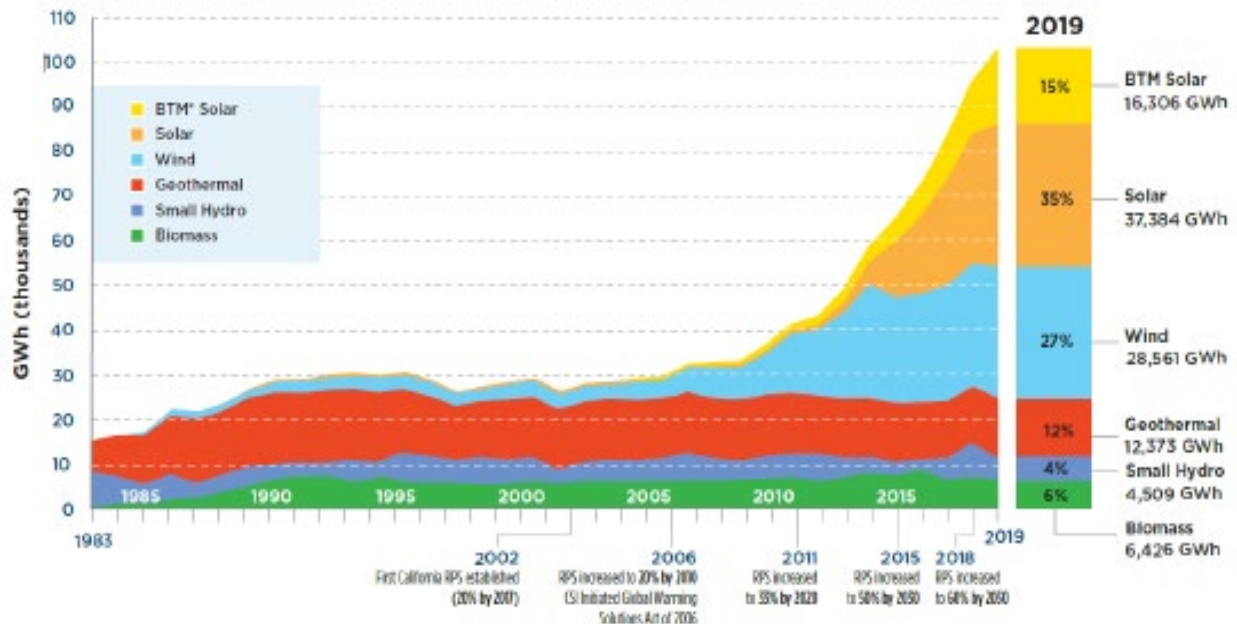
42 See [CEC 2019 Building Energy Efficiency Standards Web page](#) <https://www.energy.ca.gov/programs-and-topics/programs/building-energy-efficiency-standards/2019-building-energy-efficiency>.

43 California Solar + Storage Association, December 12, 2019, *California Celebrates Reaching One Million Solar Roofs Milestone; New Focus On "One Million Solar Batteries" Goal*. [Link to article titled California Celebrates Reaching One Million Solar Roofs Milestone; New Focus On "One Million Solar Batteries" Goal](#) <https://calssa.org/press-releases/2019/12/12/california-celebrates-reaching-one-million-solar-roofs-milestone-new-focus-on-one-million-solar-batteries-goal>.

		Californians, including those in the most vulnerable communities, realize benefits of a clean energy economy
2018	SB 100 (De León)	Increases RPS mandate to 60 percent by 2030 and set a 2045 target for renewable and zero-carbon resources to supply 100 percent of retail sales and electricity procured for all state agencies.
2018	2019 Building Energy Efficiency Standards	Requires solar photovoltaic systems on new homes starting in 2020

The effects of these policies can be seen in **Figure 10**. In the past five years, solar generation has increased over 350 percent, and behind-the-meter (BTM) solar resources have more than doubled.

Figure 10: Total Renewable Generation Serving California Load by Resource Type



Source: CEC Tracking Progress – Renewable Energy, February 18, 2020, [Link to CEC Tracking Progress – Renewable Energy](https://www.energy.ca.gov/sites/default/files/2019-12/renewable_adda.pdf), https://www.energy.ca.gov/sites/default/files/2019-12/renewable_adda.pdf.

Benefits of 100 Percent Clean Electricity

Improving Public Health

Statewide, more than 28 million Californians live in areas that exceed the federal health-based standards for ozone and fine particulate matter (PM_{2.5}).⁴⁴

Implementation of SB 100 is expected to reduce these emissions as renewable and zero-carbon resources replace fossil fuels in generating electricity. Prioritizing this transition in disadvantaged communities will reap the highest public health benefits. Today, half of the state's natural gas power plants are in communities that rank among the 25 percent most disadvantaged.⁴⁵

The public health benefits are expected to grow substantially throughout the state as the transition from fossil fuels to clean electricity accelerates in transportation and buildings. Cars, trucks and buses are leading sources of air pollution in California. Research has shown that Latinos, African Americans and low-income communities are exposed to substantially higher levels of vehicle pollutants than other demographic groups.⁴⁶

Air pollution from heating and cooking with natural gas also poses a significant public health risk. Natural gas appliances emit several harmful air pollutants, including carbon monoxide, nitrogen oxides (NO_x), particulate matter, and formaldehyde. Researchers with the UCLA Fielding School of Public Health recently explored the link between these appliances and various acute and chronic health effects, such as respiratory illness, cardiovascular disease, and premature death. They found that if all residential gas appliances in California were immediately replaced with clean electric alternatives, the reduction of outdoor NO_x and PM_{2.5} would result in 354 fewer deaths over the course of one year.⁴⁷

44 CARB. [Workshop Discussion Draft: 2020 Mobile Source Strategy](https://ww2.arb.ca.gov/sites/default/files/2020-09/Workshop_Discussion_Draft_2020_Mobile_Source_Strategy.pdf). September 30, 2020.

https://ww2.arb.ca.gov/sites/default/files/2020-09/Workshop_Discussion_Draft_2020_Mobile_Source_Strategy.pdf.

45 Physicians, Scientists, and Engineers for Healthy Energy. [Research brief: Natural gas power plants in California's disadvantaged communities](https://www.psehealthyenergy.org/wp-content/uploads/2017/04/CA.EJ_.Gas_.Plants.pdf). April 2017. https://www.psehealthyenergy.org/wp-content/uploads/2017/04/CA.EJ_.Gas_.Plants.pdf.

46 Union of Concerned Scientists. ["Inequitable Exposure to Air Pollution from Vehicles in California \(2019\)"](https://www.ucsusa.org/resources/inequitable-exposure-air-pollution-vehicles-california-2019) January 28, 2019. <https://www.ucsusa.org/resources/inequitable-exposure-air-pollution-vehicles-california-2019>.

47 UCLA Fielding School of Public Health. [Effects of Residential Gas Appliances on Indoor and Outdoor Air Quality and Public Health in California](https://ucla.app.box.com/s/xyzt8jc1ixnetiv0269qe704wu0ihif7). April 2020. <https://ucla.app.box.com/s/xyzt8jc1ixnetiv0269qe704wu0ihif7>.

The compound health effects of air pollution were recently highlighted when researchers at the Harvard University T.H. Chan School of Public Health found that higher levels of the tiny, dangerous PM_{2.5} particles in air were associated with higher death rates from COVID-19.^{48,49} Dr. Aaron Bernstein,⁵⁰ interim director at the school's Center for Climate, Health, and the Global Environment, said the findings are particularly important for people in poor neighborhoods and communities of color: "Higher death rates [from COVID-19 infection] that have been observed among the poor and people of color in the United States reflect existing health and economic inequalities that both contribute to, and result from, greater exposure to air pollution."⁵¹

Advancing Energy Equity

California's energy and environmental efforts provide particular focus on low-income and "disadvantaged communities," a state designation for low-income census tracts that suffer additional burdens, such as poor health, high unemployment and poor air or water quality. The joint agencies are committed to ensuring the benefits of cleaner, more efficient energy are enjoyed by all Californians, including those in low-income and disadvantaged communities, as well as tribal and rural communities.

To ensure equitable outcomes,⁵² SB 100 will need to be implemented in ways that help these communities overcome barriers to clean energy, including:

- Keeping electricity affordable, with an emphasis on vulnerable populations and households that pay a disproportionately high share of their household income on energy.
- Reducing air pollution from local power plants, particularly in communities that experience a disproportionate amount of air pollution.

48 Science Advances Magazine. "[Air pollution and COVID-19 mortality in the United States: Strengths and limitations of an ecological regression analysis](https://advances.sciencemag.org/content/6/45/eabd4049)" Volume 6, No. 45, November 4, 2020. <https://advances.sciencemag.org/content/6/45/eabd4049>.

49 CARB is funding two studies to examine the impacts of chronic air pollution exposure on the risk, progression, and severity of COVID-19.

50 Dr. Bernstein, an assistant professor at Harvard Medical School, was not involved in the study.

51 Harvard T. H. Chan School of Public Health, [Coronavirus and Air Pollution Web page](https://www.hsph.harvard.edu/c-change/subtopics/coronavirus-and-pollution/), <https://www.hsph.harvard.edu/c-change/subtopics/coronavirus-and-pollution/>.

52 Equity is defined as reducing disparities between different populations. Environmental equity, then, is (at least in part) about ensuring disadvantaged populations have equitable access to clean energy and other "environmental goods/services." Economic equity in this clean energy context, would therefore aim to ensure disadvantaged workers have equitable access to high-quality clean energy jobs or careers.

- Strengthening their ability to function during power outages and enjoy reliable energy in a changing climate.
- Funding of training for high-quality jobs and careers in the growing clean-energy industry.

Disadvantaged Communities Advisory Group

The Clean Energy and Pollution Reduction Act of 2015 (SB 350) called for the formation of this group to ensure that disadvantaged communities, including tribal and rural communities, benefit from clean energy and pollution reduction initiatives. The 11-member group meets several times a year to review CEC and CPUC clean energy programs and policies. Members are either from or represent disadvantaged communities.

In 2018, the DACAG adopted an Equity Framework⁵³ that can serve as a guide for SB 100 program design, outreach, and workforce development efforts. During the development of this report, the group also formed a subcommittee focused on SB 100. The subcommittee, and other environmental justice and equity organizations provide valuable insights on ways to ensure energy equity as the state advances toward a clean energy future.

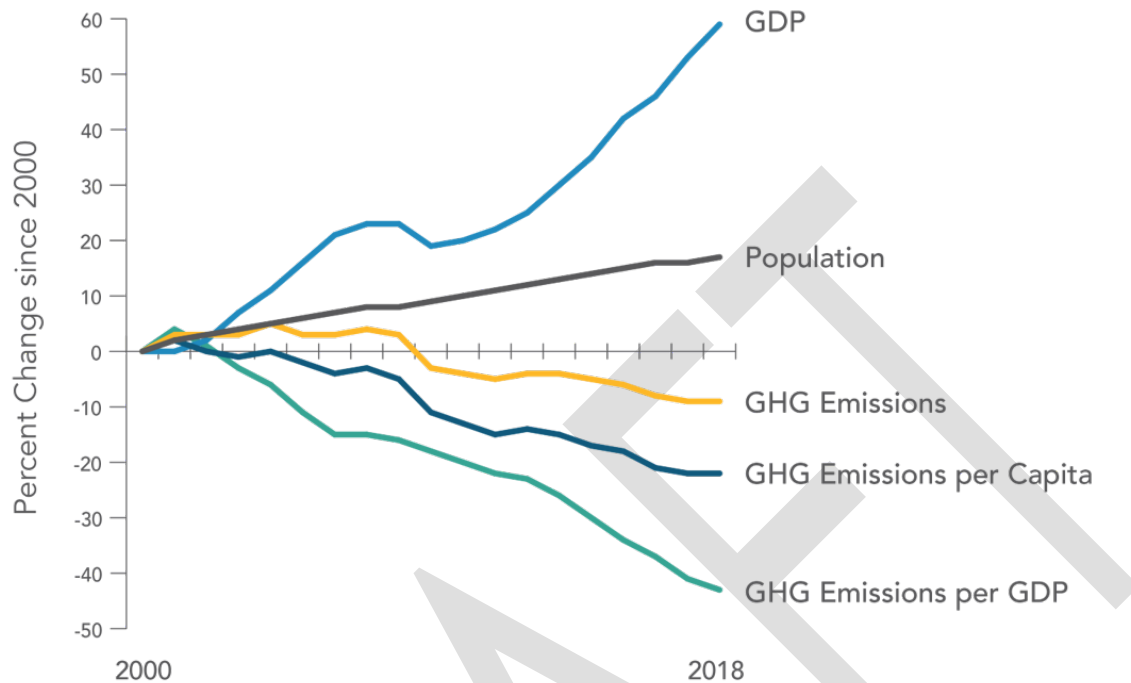
Supporting a Clean Energy Economy

As a clean energy leader boasting one of the world's largest economies, California has shown that economic growth and environmental protection are not mutually exclusive. For decades, the state has reduced GHG emissions while growing its economy at a rate that has consistently outpaced the U.S. national average.⁵⁴

⁵³ Disadvantaged Communities Advisory Group, [Equity Framework](https://www.cpuc.ca.gov/uploadedFiles/CPUCWebsite/Content/UtilitiesIndustries/Energy/EnergyPrograms/Infrastructure/DC/DAC%20AG%20Equity%20Framework%20(Revised).pdf), [https://www.cpuc.ca.gov/uploadedFiles/CPUCWebsite/Content/UtilitiesIndustries/Energy/EnergyPrograms/Infrastructure/DC/DAC%20AG%20Equity%20Framework%20\(Revised\).pdf](https://www.cpuc.ca.gov/uploadedFiles/CPUCWebsite/Content/UtilitiesIndustries/Energy/EnergyPrograms/Infrastructure/DC/DAC%20AG%20Equity%20Framework%20(Revised).pdf).

⁵⁴ Bureau of Economic Analysis, [Gross Domestic Product by State, 2nd Quarter 2020](https://www.bea.gov/data/gdp/gdp-state), Released October 2, 2020. <https://www.bea.gov/data/gdp/gdp-state>.

Figure 11: Statewide Trends of Emissions and Indicators (2000-2018)



Source: CARB ⁵⁵

California's policies have spurred innovation and created markets for renewable energy, energy efficiency, energy storage, low carbon fuels, and zero-emission vehicles. The state is a leader in patent registrations across all major clean technology (cleantech) categories, with 3.5 times more patents than the next highest state, Texas.⁵⁶ Patents in energy storage, a key technology to achieving SB 100 goals, increased more than 65 percent from 2017 to 2018.⁵⁷ In addition, California's companies have received nearly 60 percent of all U.S. venture capital investment in cleantech.⁵⁸

⁵⁵ California Air Resources Board. [GHG Emission Inventory Graphs](https://ww2.arb.ca.gov/ghg-inventory-graphs) <https://ww2.arb.ca.gov/ghg-inventory-graphs>.

⁵⁶ Next10.org. [2019 California Green Energy Innovation Index, 11th Edition](https://www.next10.org/sites/default/files/2019-10/2019-california-green-innovation-index-final.pdf). October 2019. <https://www.next10.org/sites/default/files/2019-10/2019-california-green-innovation-index-final.pdf>.

⁵⁷ Next10.org. [2019 California Green Energy Innovation Index, 11th Edition](https://www.next10.org/sites/default/files/2019-10/2019-california-green-innovation-index-final.pdf). October 2019. <https://www.next10.org/sites/default/files/2019-10/2019-california-green-innovation-index-final.pdf>.

⁵⁸ Next10.org. [2019 California Green Energy Innovation Index, 11th Edition](https://www.next10.org/sites/default/files/2019-10/2019-california-green-innovation-index-final.pdf). October 2019. <https://www.next10.org/sites/default/files/2019-10/2019-california-green-innovation-index-final.pdf>.

As of 2020, California had more than 530,000 clean energy jobs,⁵⁹ more than half of the total energy-related jobs in the state. The cleantech companies range from start-ups to large manufacturers in the fields of renewable energy, grid modernization, energy storage, energy efficiency, and clean vehicles.⁶⁰ Most of these jobs require workers skilled in the construction trades and crafts.⁶¹ Examples include performing building energy retrofits, solar and wind system installation, electric vehicle charging equipment installation, and battery storage maintenance and repair.

The global COVID-19 pandemic has dramatically affected California's energy sector. The cleantech industry has suffered some of largest job losses since social distancing and other precautions took hold in March 2020. During the first three months, the clean energy workforce declined by 20 percent, roughly 110,000 jobs.⁶² The latest available data shows jobs slowly increasing from June through September, yet net losses remained at more than 81,000 jobs.



Source: E2, Clean Jobs California 2020⁶³

59 E2.org. [Clean Jobs California 2020](https://e2.org/reports/clean-jobs-california-2020/). June 25, 2020. <https://e2.org/reports/clean-jobs-california-2020/>.

60 The [Clean Jobs California 2020 Report](#), sponsored by the CEC and CPUC, details employment demographic data from over 4,500 energy employers in the last quarter of 2019.

61 According to E2, one in five construction workers are employed in clean energy, 43 percent of solar and wind energy jobs are in construction, and nearly 6 in 10 energy efficiency employees work in construction. Source: [Clean Jobs America](#). April 2020. <https://e2.org/wp-content/uploads/2020/04/E2-Clean-Jobs-America-2020.pdf>.

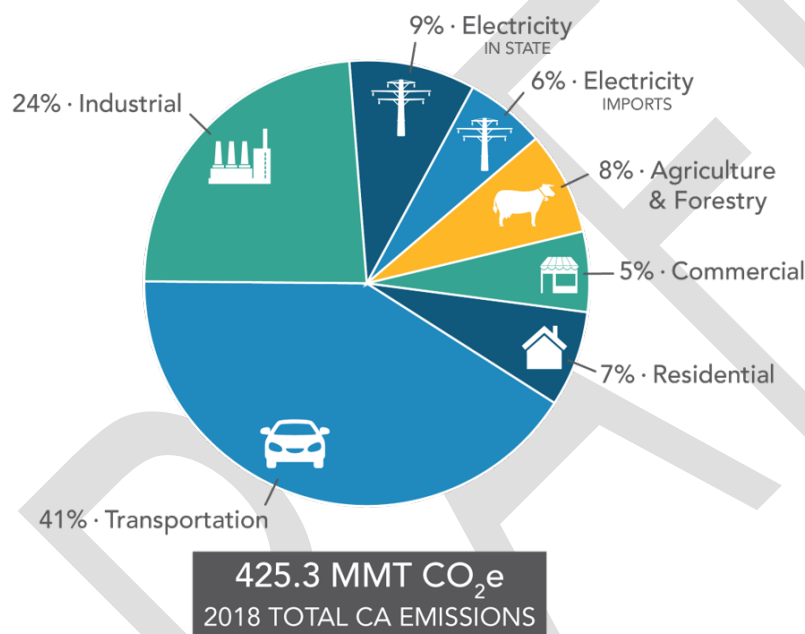
62 BW Research Partnership. [Clean Energy Employment Initial Impacts from the COVID-19 Economic Crisis, September 2020](#). October 7, 2020. <https://e2.org/wp-content/uploads/2020/10/Clean-Energy-Jobs-September-COVID-19-Memo-Final.pdf>.

63 E2.org. [Clean Jobs California 2020: America's Clean Energy Powerhouse in the Wake of COVID-19](#). June 2020. <https://e2.org/wp-content/uploads/2020/06/E2-Clean-Jobs-California-2020.pdf>.

A Cornerstone of California's Clean Energy Efforts

Successful implementation of SB 100 alone will not achieve statewide carbon neutrality, but it is a cornerstone to the success of California's climate-fighting efforts that collectively can reach the target. A clean electricity grid can serve as a backbone to support the decarbonization of transportation, buildings, and some industries that together with the electricity sector account for 92 percent of the state's GHG emissions.

Figure 12: California GHG Emissions by Sector



Source: CARB Emissions Inventory⁶⁴

SB 100 sits within a portfolio of related key clean energy efforts to reduce climate and air pollution emissions while maintaining a reliable and affordable electric grid. These include:

Transportation Electrification

The transportation sector remains the single largest source of GHG emissions in California, responsible for 50 percent of the state's climate-altering pollution.⁶⁵ Vehicle exhaust also accounts for 80 percent of smog-forming gases and other air pollutants

⁶⁴ California Air Resources Board. [GHG Emission Inventory Graphs](https://ww2.arb.ca.gov/ghg-inventory-graphs) <https://ww2.arb.ca.gov/ghg-inventory-graphs>.

⁶⁵ When including emissions associated with production and refining of fossil fuels for transportation.

linked to premature deaths from respiratory and heart disease.⁶⁶ Economywide, GHG emissions have been decreasing in recent years, but transportation emissions have largely increased since 2013 and remain the state's biggest decarbonization challenge.

In 2018, Governor Brown established by executive order⁶⁷ a target of 5 million zero-emission vehicles (ZEVs) on California roads by 2030. The order also called for the installation of 250,000 publicly available electric vehicle charging ports and 200 hydrogen fueling stations by 2025. In September 2020, Governor Newsom expanded this goal when he issued an executive order⁶⁸ requiring that all new cars and passenger trucks be zero-emission by 2035 and all medium- and heavy-duty vehicles on the road be zero-emission by 2045.

These targets are ambitious, but California has already positioned itself as a leader in clean transportation. Many state programs are encouraging more motorists to shift to zero-emission vehicles, including:

- CPUC-approved investments in building more charging ports
- CARB's Clean Vehicle Rebate Project, which has provided nearly \$900 million in rebates to ZEV buyers⁶⁹
- A CARB program that gives vehicle fuel producers credits toward meeting the state's Low Carbon Fuel Standard by funding the installation of fast (direct current) electric vehicle chargers and hydrogen fuel stations.
- CEC's Clean Transportation Program, which invests up to \$100 million annually to accelerate the development and deployment of ZEV chargers and advanced clean transportation technologies.

Today, California has more than 566,000 ZEVs on the road and over 763,000 cumulative ZEV sales – nearly half of all ZEV sales in the nation. The state also home to

66 California Air Resources Board. [2016 Mobile Source Strategy Web page](https://ww2.arb.ca.gov/resources/documents/2016-mobile-source-strategy)
<https://ww2.arb.ca.gov/resources/documents/2016-mobile-source-strategy>.

67 Governor Edmund G. Brown, Jr. [Executive Order B-48-18](https://www.ca.gov/archive/gov39/2018/01/26/governor-brown-takes-action-to-increase-zero-emission-vehicles-fund-new-climate-investments/index.html), January 26, 2018.
<https://www.ca.gov/archive/gov39/2018/01/26/governor-brown-takes-action-to-increase-zero-emission-vehicles-fund-new-climate-investments/index.html>.

68 Governor Gavin Newsom. [Executive Order N-79-20](https://www.gov.ca.gov/wp-content/uploads/2020/09/9.23.20-EO-N-79-20-text.pdf), September 23, 2020.
<https://www.gov.ca.gov/wp-content/uploads/2020/09/9.23.20-EO-N-79-20-text.pdf>.

69 Center for Sustainable Energy (2020). [California Air Resources Board Clean Vehicle Rebate Project, Rebate Statistics](https://cleanvehiclerebate.org/eng/rebate-statistics). <https://cleanvehiclerebate.org/eng/rebate-statistics>.

34 ZEV-related manufacturers.⁷⁰ In 2019, electric vehicles became the state's second-largest export, valued at more than \$7 billion.⁷¹

Despite these major advancements, big challenges lie ahead on the road to 100 percent zero-emission transportation. Primarily, the charging infrastructure must be greatly expanded to support a large number of electric vehicles.

Having so many more vehicles tapping the state's electricity system will require closely coordinated planning between the power and transportation sectors. It will also create new green jobs and opportunities for innovators. Through a process known as vehicle-grid integration, electric cars help manage loads on the grid. Standardized, smart charging technologies will make it easy for drivers to charge up with enough energy for their trips at the least possible cost.

Building Decarbonization

Another significant source of California's GHG emissions are those linked to everyday use of buildings, mainly natural gas heating and cooking. Decarbonizing energy use in new and existing buildings has recently emerged as a key climate-fighting strategy. In July 2019, Berkeley became the first U.S. city to ban natural gas in new buildings.⁷² As of November 2020, a total of 39 California cities have passed ordinances to either ban natural gas or favor electric heating.⁷³

AB 3232 (Friedman, Chapter 373, Statutes of 2018)⁷⁴ requires the CEC to identify and evaluate ways to reduce buildings' GHG emissions by 40 percent below 1990 levels by 2030. The assessment will compare costs of different decarbonization pathways, estimate effects on the electricity grid, and recommend state actions.⁷⁵ Preliminary

70 CEC Analysis, includes ZEV, ZEV component, and ZEV infrastructure manufacturers and employers.

71 United States Census Bureau. [Foreign Trade: State Exports from California Web page](https://www.census.gov/foreign-trade/statistics/state/data/ca.html)
<https://www.census.gov/foreign-trade/statistics/state/data/ca.html>.

72 City of Berkeley. [Ordinance No. 7,672–N.S. Adding a New Chapter 12.80 to the Berkeley Municipal Code Prohibiting Natural Gas Infrastructure in New Buildings Effective January 1, 2020](https://www.cityofberkeley.info/uploadedFiles/Planning_and_Development/Level_3_-_Energy_and_Sustainable_Development/2019-07-23%20Item%20C%20Prohibiting%20Natural%20Gas%20Infrastructure.pdf)
https://www.cityofberkeley.info/uploadedFiles/Planning_and_Development/Level_3_-_Energy_and_Sustainable_Development/2019-07-23%20Item%20C%20Prohibiting%20Natural%20Gas%20Infrastructure.pdf.

73 Building Decarbonization Coalition. [Local Government Decarbonization Ordinances, Comparison Matrix as of October 28, 2020](https://www.buildingdecarb.org/active-code-efforts.html). <https://www.buildingdecarb.org/active-code-efforts.html>.

74 [Assembly Bill 3232](https://leginfo.ca.gov/faces/billTextClient.xhtml?bill_id=201720180AB3232)
https://leginfo.ca.gov/faces/billTextClient.xhtml?bill_id=201720180AB3232.

75 CEC. 2019. *2019 California Energy Efficiency Action Plan*. CEC-400-2019-010-CMF. [Link to Final Commission Report: 2019 California Energy Efficiency Action Plan](https://efiling.energy.ca.gov/GetDocument.aspx?tn=231260&DocumentContentId=62914),
<https://efiling.energy.ca.gov/GetDocument.aspx?tn=231260&DocumentContentId=62914>.

findings suggest switching from gas to highly efficient electric appliances such as heat pump water and space heaters is an effective strategy. A final report is planned for release in early 2021.

The CPUC recently authorized \$435 million through 2024 to spur the clean building technologies market.⁷⁶ Programs under development include:

- BUILD (Building Initiative for Low-Emissions Development): Provides incentives for installation of decarbonizing technologies such as heat pumps in all-electric, low-income new construction.
- TECH (Technology and Equipment for Clean Heating): Provides incentives to manufacturers and training for installers of low-emission space and water heaters in early stages of market development.

Energy Efficiency

California has been a global leader in energy efficiency for more than 40 years, beginning in the 1970s with the CEC's adoption of the nation's first energy conservation standards for buildings and appliances. Since 1990, these standards have saved Californians more than \$100 billion in utility costs.⁷⁷

Today's standards cover much of the home and work environments, from computers to lighting, toilets, faucets, water heaters, insulation, windows, and household appliances. New buildings are becoming increasingly energy-efficient as the CEC updates and improves standards, about every three years. A home built under 2019 standards, for instance, will use 53 percent less energy than one built under 2016 codes.

The CPUC oversees hundreds of utility ratepayer-funded programs across the state to improve compliance with building and appliance codes and to encourage businesses, industries and homeowners to use new technologies that exceed the standards. In 2019 alone, these programs saved more than 2,700 GWh of electricity and 84 million therms of natural gas – enough to power 328,000 homes for a year.

Load Flexibility on the Electricity Grid

Load flexibility – the ability to shift electricity use to other parts of the day – is critical to maintaining a reliable and affordable supply of electricity. Load flexibility can also reduce GHG emissions by maximizing electricity use when grid power is least polluting.

⁷⁶ See "Fact Sheet – Heat Pump Water Heater Incentive Programs," available for download at the [CPUC Building Decarbonization Web page](https://www.cpuc.ca.gov/buildingdecarb/) <https://www.cpuc.ca.gov/buildingdecarb/>.

⁷⁷ California Energy Commission. [California Energy Commission Tracking Progress - Energy Efficiency](https://www.energy.ca.gov/sites/default/files/2019-12/energy_efficiency_ada.pdf). September 2018. https://www.energy.ca.gov/sites/default/files/2019-12/energy_efficiency_ada.pdf.

The CPUC and CEC are laying the groundwork for automating load flexibility by taking steps to implement time-dependent electricity rates and moving forward a range of additional actions including:

- **Building Energy Efficiency Standards (Energy Code):** The 2019 Energy Code provides compliance credit for battery storage systems and heat pump water heaters that meet specific load flexibility requirements.
- **Load Management Standards:** These are designed to increase flexibility of demand through rates, storage, and automation – minimizing costs and improving reliability.
- **CalFlexHub:** The California Flexible Load Research and Deployment Hub is a new CEC program to fund research, development and deployment of flexible demand technologies.
- **Flexible Demand Appliance Standards:**⁷⁸ The CEC is developing standards that would require specified appliances sold in California to include flexible demand technologies that enable operations to be scheduled, shifted, or curtailed in support of reducing GHG emissions and maintaining system reliability at lowest cost.
- **Vehicle-Grid Integration (VGI):** The CPUC is working with other state agencies and stakeholders to develop policies that support VGI, which will allow owners of battery electric vehicles to program smart charging in a way that helps balance demand and supply on the grid.

Research and Innovation

Since 2012, California ratepayers have invested more than \$1 billion in emerging technologies that help make energy more affordable, reliable and environmentally sustainable. The EPIC program, California's flagship electricity R&D program administered by the CEC, invests more than \$130 million annually to support the development of emerging clean energy technologies. Moving forward, EPIC will continue to catalyze advancements to support the cost-effective implementation of SB 100 in areas including:

- Renewable and zero-carbon generation
- Long-duration energy storage
- Energy efficiency
- Electric load flexibility

State agencies are working to ensure the benefits of these investments benefit all Californians. As much as 65 percent of EPIC technology demonstration projects are in

⁷⁸ Pursuant to [Senate Bill 49](#) (Skinner, Chapter 697, Statutes of 2019)
https://leginfo.ca.gov/faces/billTextClient.xhtml?bill_id=201920200SB49.

disadvantaged and low-income communities, surpassing the 35 percent target set by Assembly Bill 523 (Reyes, Chapter 551, Statutes of 2017).⁷⁹

Removing Carbon from the Atmosphere

In the 2015 Paris Agreement, scientists agreed that carbon neutrality – the point at which the removal of carbon pollution from the atmosphere equals or exceeds emissions – must be achieved by midcentury to stabilize the climate.⁸⁰ Three years later, Governor Brown issued an executive order that California become carbon neutral by 2045. To reach that target, state leaders are going beyond GHG emissions reduction measures. They are taking steps to remove greenhouse gases from the atmosphere or store them underground – a strategy known as carbon capture and sequestration, as shown in **Figure 13**. In October 2020, Governor Newsom directed CARB to set a science-based target for removal of carbon from “natural and working lands,” primarily agricultural.⁸¹

While engineered carbon removal technologies may also be an important tool, sequestering carbon on land including farms and ranches costs less and improves soil health and crop production. Using cover crops, reducing tillage, and applying compost and other organic matter are among the methods that strengthen the soil's ability to store carbon.^{82,83} California's Healthy Soils Initiative, a collaboration of state agencies, funds demonstration projects and financially assists farmers and ranchers in putting soil-improving practices to work on their lands to sequester

79 [Assembly Bill 523](https://leginfo.ca.gov/faces/billTextClient.xhtml?bill_id=201720180AB523) (Reyes, Chapter 551, Statutes of 2017)

https://leginfo.ca.gov/faces/billTextClient.xhtml?bill_id=201720180AB523.

80 United Nations. [Paris Agreement](https://unfccc.int/files/essential_background/convention/application/pdf/english_paris_agreement.pdf), Article 4.1. December 12, 2015.

https://unfccc.int/files/essential_background/convention/application/pdf/english_paris_agreement.pdf

81 Governor Gavin Newsom. [Executive Order N-82-20](https://www.gov.ca.gov/wp-content/uploads/2020/10/10.07.2020-EO-N-82-20-signed.pdf). October 7, 2020. <https://www.gov.ca.gov/wp-content/uploads/2020/10/10.07.2020-EO-N-82-20-signed.pdf>.

82 California Climate Investments. [2020 Annual Report to the Legislature on California Climate Investments Using Cap-and-Trade Auction Proceeds](https://www2.arb.ca.gov/sites/default/files/classic/cc/capandtrade/auctionproceeds/2020_cci_annual_report.pdf). March 2020.

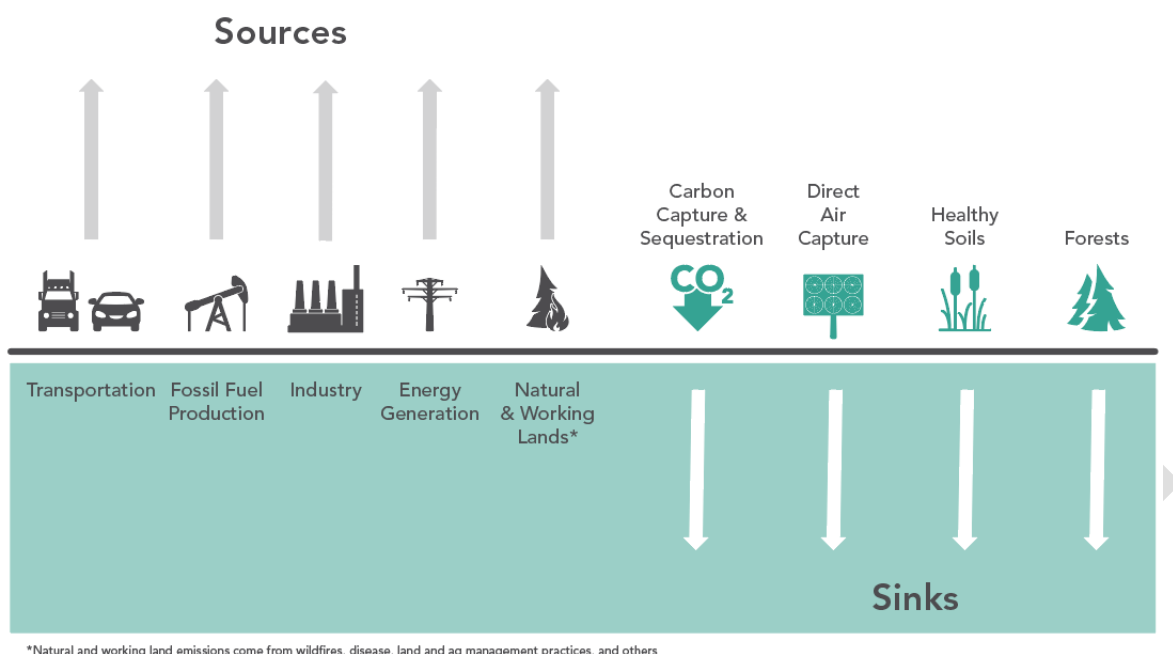
https://www2.arb.ca.gov/sites/default/files/classic/cc/capandtrade/auctionproceeds/2020_cci_annual_report.pdf.

83 Kat Kerlin, UC Davis, [A Climate Change Solution Beneath Our Feet](https://climatechange.ucdavis.edu/news/climate-change-solution-beneath-feet/). May 15, 2017. "Soil sequesters carbon through a complex process that starts with photosynthesis. A plant draws carbon out of the atmosphere and returns to the soil what isn't harvested in the form of residue and root secretions. This feeds microbes in the soil. The microbes transform the carbon into the building blocks of soil organic matter and help stabilize it, sequestering the carbon."

<https://climatechange.ucdavis.edu/news/climate-change-solution-beneath-feet/>.

carbon and reduce GHG emissions. The program is funded by revenue from the state's cap-and-trade auctions.⁸⁴

Figure 13: Midcentury Carbon Neutrality



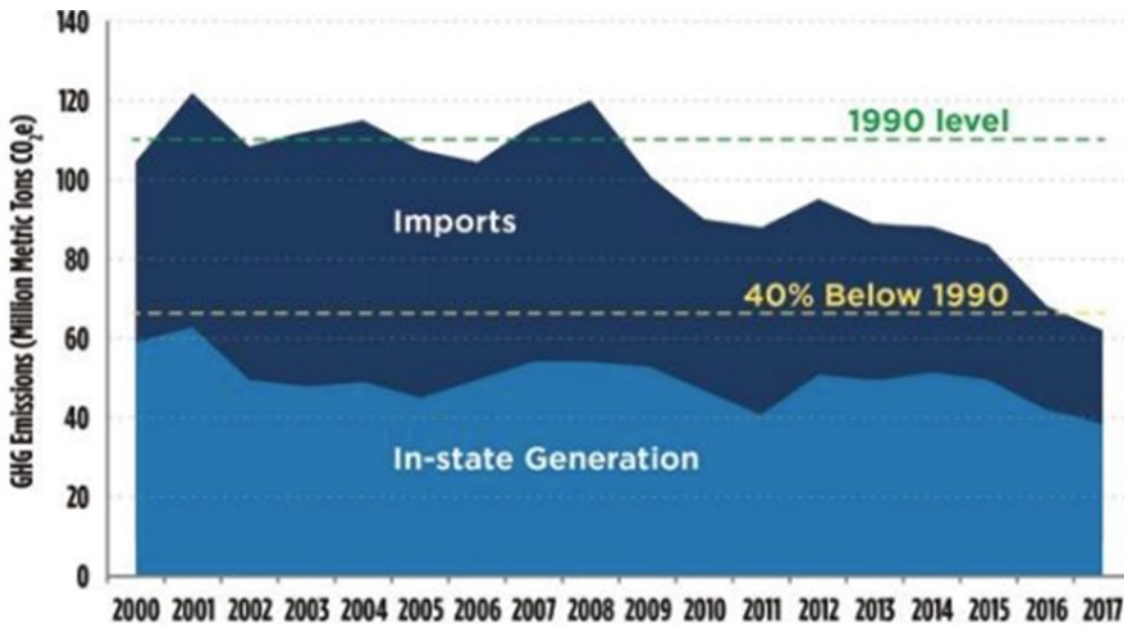
California's Electric Grid Today

Declining Emissions

GHG emissions from power generation have dropped by more than 40 percent since 2000, as shown in **Figure 14**. The declines are largely attributable to increased use and reduced cost of renewable energy, particularly solar, the state's energy efficiency standards, and greatly reduced use of coal-fired power plants. It should be noted that, although emissions are on an overall downward trend, the availability of hydroelectric power can significantly affect GHG emissions levels in wet versus dry years.

⁸⁴ California Department of Food and Agriculture, Office of Environmental Farming & Innovation. [Healthy Soils Program Web page](https://www.cdffa.ca.gov/oefi/healthysouils/). <https://www.cdffa.ca.gov/oefi/healthysouils/>.

Figure 14: The electricity sector has significantly reduced GHG emissions since the turn of the century



Sources: California Air Resources Board and CEC staff analysis, December 2019

Increasing Clean Generation

The proportion of California's electricity from renewable sources has increased dramatically since the establishment of the Renewables Portfolio Standard in 2002. Preliminary data show the state exceeded the 2020 target of 33 percent in 2019 with a total of 36 percent of retail sales supplied by eligible renewable energy resources.⁸⁵

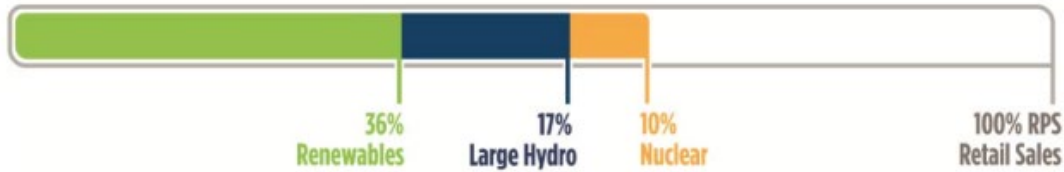
In 2019, nearly two-thirds of California's electricity came from carbon-free sources,⁸⁶ as shown in **Figure 15**. By 2025, out-of-state coal generation is projected to be eliminated from the state's resource mix altogether. The grid also is using less natural gas due to the increasing amount of renewable sources. In the near- to mid-term, however, natural gas generation will continue to play a critical role in ensuring grid reliability.

The increasing integration of renewable resources into the grid is changing the system's planning and operations. With the growth in intermittent renewables, system operators need generators with flexible capabilities to balance supply and demand.

⁸⁵ California Energy Commission. [California Energy Commission Tracking Progress – Renewable Energy](https://www.energy.ca.gov/sites/default/files/2019-12/renewable_ada.pdf). February 2020. https://www.energy.ca.gov/sites/default/files/2019-12/renewable_ada.pdf.

⁸⁶ For purposes of the [GHG inventory](#), these include solar, wind, large and small hydropower, and nuclear.

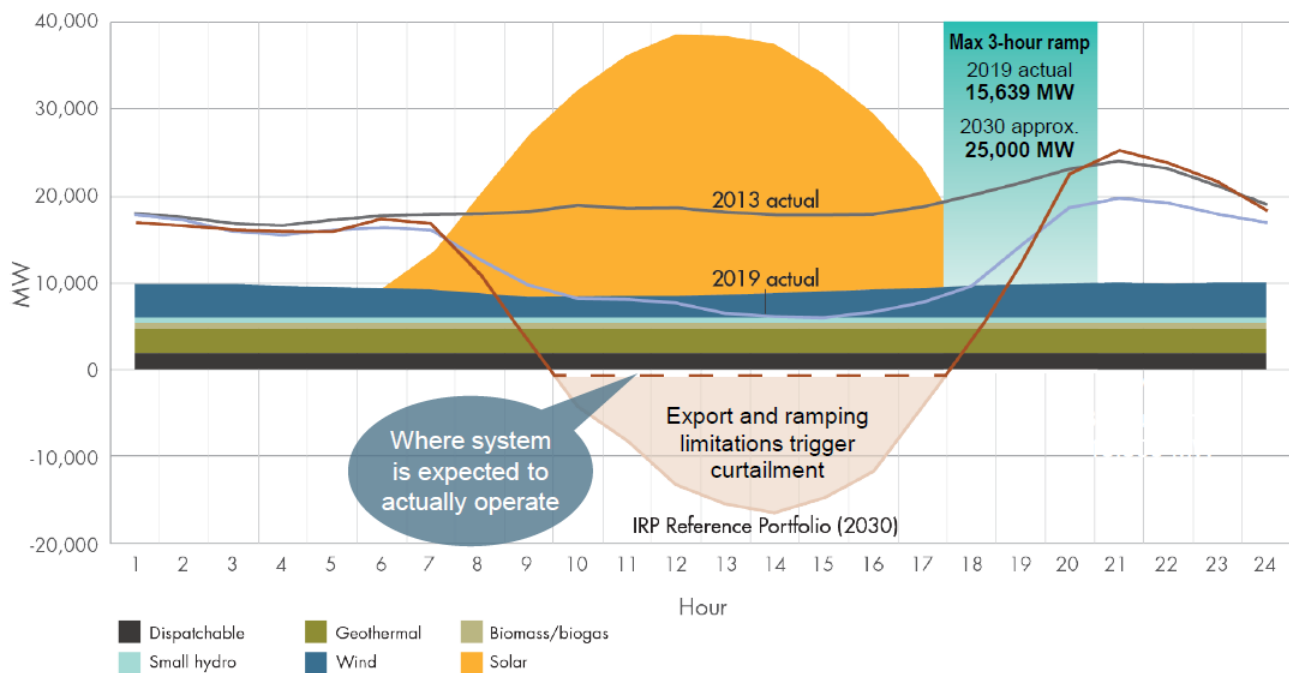
Figure 15: 63 Percent of 2019 Retail Sales from Non-Fossil Resources



Source: CEC, Tracking Progress, 2020

The swift rise in solar and wind power coming onto the grid has resulted in more frequent instances of oversupply during the middle of the day, when the sun is brightest. In certain times of the year, the daily net load – the difference between forecasted load and expected electricity production from variable generation resources – is lower during the midday then quickly ramps up.⁸⁷ **Figure 16** shows California ISO's trends in net load taking on the shape of a duck for a typical spring day in 2013–2019, with a projected net load in 2030 (based on the Integrated Resource Planning (IRP) Reference Portfolio).

Figure 16: The California ISO “Duck Curve”



Source: California ISO presentation, “Planning for reliability and resource adequacy under SB100,” slide 5, February 24, 2020, <https://efiling.energy.ca.gov/getdocument.aspx?tn=232217>.

⁸⁷ California Independent System Operator. [Fast Facts: What the Duck Curve Tells Us About Managing a Green Grid](#). 2016.

https://www.caiso.com/Documents/FlexibleResourcesHelpRenewables_FastFacts.pdf.

Although several tools are available to rapidly adjust supply and demand, natural gas power plants currently provide about 75 percent of the grid's flexible capacity (the ability to quickly ramp energy production up or down to match supply and demand). While some natural gas power plants are retiring, others are still needed to maintain grid reliability as more renewable power enters the system. In the long term, other resources such as demand-side management and storage are essential to maintain reliability while integrating high penetrations of renewables. This need can also be supported through increased coordination and the evolution of markets in the western region, which are already helping to better integrate renewables.

Overview of California's Electricity System

Agency Oversight

California has several energy organizations with different electricity related responsibilities:

- **The CEC** is the state's lead energy policy and planning agency. The CEC's primary functions include forecasting electricity and natural gas demand for state planning, siting and licensing thermal power plants 50 MW or greater, investing in energy technology, setting the state's appliance and building energy efficiency standards, and planning for and directing the state's response to energy emergencies. The CEC also publishes the Integrated Energy Policy Report, which assesses major energy trends and issues facing California's electricity, natural gas, and transportation fuel sectors.
- **The CPUC** regulates services and utilities, protects consumers, safeguards the environment, and assures Californians' access to safe and reliable utility infrastructure and services. The essential services regulated include electric, natural gas, telecommunications, water, railroad, rail transit, and passenger transportation companies. The CPUC does resource planning for 80 percent of California's electric grid through the IRP proceeding and implements programs such as the RPS, efficiency incentives, transportation electrification investments, customer solar, and building decarbonization.
- **CARB's** mission is to promote and protect public health, welfare, and ecological resources through effective reduction of air pollutants while recognizing and considering effects on the economy. CARB is the lead agency for climate change programs and oversees all air pollution control efforts in California to attain and maintain health-based air quality standards.
- **City, county and tribal governments** also influence statewide energy decisions and have permitting authority for transmission lines, thermal power generators under 50 MW and non-thermal power generators, including solar and wind operations on non-federal lands.

Load-Serving Entities (LSEs)

California's electric load is met through a variety of LSEs, which serve retail customers.⁸⁸ The primary LSEs are:

- **Investor-Owned Utilities (IOUs)** provide transmission and distribution services to all electric customers in their service territory. The utilities also provide generation service for "bundled" customers, while "unbundled" customers receive electric generation service from an alternate provider, such as a Community Choice Aggregator (CCA). California's electric IOUs are: Pacific Gas and Electric, Southern California Edison, and San Diego Gas and Electric.
- **Publicly Owned Utilities (POUs)**, or municipal utilities, are publicly financed and controlled by citizen-elected governing boards. The Los Angeles Department of Water and Power and Sacramento Municipal Utility District are among the largest POUs that together serve about 27 percent of the state's electricity demand.
- **Community Choice Aggregators (CCAs)**. Growing numbers of California communities have formed these local agencies to buy electricity on behalf of their residents and businesses, often aiming to provide lower rates and greener electricity than offered by the default utility. CCAs are a relatively new type of load serving entity and have grown rapidly, projected to serve about 38 percent of the load within IOU service territories by 2022.⁸⁹
- **Electric Service Providers (ESPs)**, or direct access providers, are non-utility entities that market electric service directly to customers. However, the customer load service by ESPs is set at a limited amount. Like CCAs, ESPs must comply with resource adequacy, RPS, and IRP requirements overseen by the CPUC.

Grid Balancing

California's grid is divided into five balancing authority areas. The following balancing authorities balance supply and demand and maintain electric frequency on the grid. The authorities are:

- California ISO, which manages about 80 percent of the state's flow of electricity.
- Los Angeles Department of Water and Power
- Balancing Authority of Northern California
- Imperial Irrigation District

88 CPUC. [California Customer Choice: An Evaluation of Regulatory Framework Options for an Evolving Electricity Market](https://www.cpuc.ca.gov/uploadedFiles/CPUC_Public_Website/Content/Utilities_and_Industries/Energy_-_Electricity_and_Natural_Gas/Cal%20Customer%20Choice%20Report%208-7-18%20rm.pdf). August 2018.

https://www.cpuc.ca.gov/uploadedFiles/CPUC_Public_Website/Content/Utilities_and_Industries/Energy_-_Electricity_and_Natural_Gas/Cal%20Customer%20Choice%20Report%208-7-18%20rm.pdf.

89 CalCCA. [2010-2020: A Decade of CCA in California](https://cal-cca.org/celebrating-10-years-of-cca-in-california/). May 1, 2020. <https://cal-cca.org/celebrating-10-years-of-cca-in-california/>.

- Turlock Irrigation District

Western States Coordination

California is part of a larger integrated electricity system called the Western Interconnection, which includes all or parts of 14 western states as well as Alberta, British Columbia, and Baja California. Several of these jurisdictions have also adopted clean energy goals or standards,⁹⁰ expanding opportunities for market development and knowledge-sharing on integrating increasing amounts of renewable generation.⁹¹

In 2014, the California ISO initiated the Western Energy Imbalance Market (EIM), a real-time wholesale energy trading market with PacifiCorp as its first member.⁹² The EIM manages congestion on high-voltage transmission lines to maintain grid reliability, supports integration of renewable resources, and makes excess renewable energy available to participating utilities at low cost rather than turning the generating units off.

The EIM has grown to 11 member entities and another 10 plan to join by 2022, which will account for 82 percent of the load in the Western Interconnection.⁹³ This market is credited for achieving \$1.1 billion in savings from increased operational efficiencies

90 For details on states with clean energy or renewable goals or standards, see the [Link to State Policy Climate Maps](https://www.c2es.org/content/state-climate-policy/) at <https://www.c2es.org/content/state-climate-policy/> or the [CESA 100% Clean Energy Collaborative - Table of 100% Clean Energy States](https://www.cesa.org/projects/100-clean-energy-collaborative/table-of-100-clean-energy-states/) at <https://www.cesa.org/projects/100-clean-energy-collaborative/table-of-100-clean-energy-states/>.

91 These entities are described in the [CEC's Western Energy Planning Fact Sheet](https://www.energy.ca.gov/sites/default/files/2019-06/Western_Energy_Planning.pdf) at https://www.energy.ca.gov/sites/default/files/2019-06/Western_Energy_Planning.pdf.

92 The [Western Energy Imbalance Market \(EIM\)](#) is a real-time wholesale energy trading market that enables participants anywhere in the West to buy and sell energy when needed. The EIM platform balances fluctuations in supply and demand by automatically finding lower-cost resources to meet real-time power needs. The EIM manages congestion on high-voltage transmission lines to maintain grid reliability and supports integrating renewable resources. Further, it enhances reliability by increasing operational visibility across electricity grids. In addition, the market makes excess renewable energy available to participating utilities at low cost rather than turning the generating units off.

93 The entities and their dates of entry include the following: PacifiCorp (2014), NV Energy (2015), Arizona Public Service (2016), Puget Sound Energy (2016), Portland General Electric (2017), Idaho Power (2018), Powerex (2018), the Balancing Authority of Northern California/Sacramento Municipal Utility District (2019), Seattle City Light (2020), and Salt River Project (2020). Entities and their planned dates of entry include Los Angeles Department of Water and Power (2021), Northwestern Energy (2021), Turlock Irrigation District (2021), Public Service Company of New Mexico (2021), Balancing Authority of Northern California Phase 2 [Modesto Irrigation District, City of Redding, City of Roseville, and Western Area Power Administration-Sierra Nevada Region] (2021), Avista Utilities (2022), Tucson Electric Power (2022), Tacoma Power (2022), Bonneville Power Administration (2022), and Xcel Energy – Colorado (2022).

and a 1.3 million MWh reduction in curtailment of renewable energy.⁹⁴ There is interest in building off the EIM's success, including with the California ISO's [Extended Day-Ahead Market \(EDAM\) Initiative](#).⁹⁵ The EDAM initiative, which is still in its early stages, aims to improve renewable integration and market efficiency through day-ahead scheduling and unit commitment across a larger area.

California is engaged with several other regional government and industry groups to ensure its energy interests are represented. They include:

- [Western Electricity Coordinating Council](#): A non-profit corporation that promotes bulk power system reliability and security in the Western Interconnection.
- [Western Interstate Energy Board](#): An organization of 11 western states and three western Canadian provinces that promotes coordinated development of energy policies.
- [Western Interconnection Regional Advisory Body](#): Created by western governors under the Federal Power Act to provide advice on grid reliability to the Federal Energy Regulatory Commission, the North American Electric Reliability Corporation and the Western Electricity Coordinating Council.
- [Western Governors' Association](#): An instrument of the governors of 19 states and 3 U.S. territories for bipartisan policy development, information exchange, and collective action on issues of critical importance to the western U.S.

Planning for a Mid-Century Grid

Designing for a Changing Climate

California's electric grid must meet the state's clean energy goals while maintaining reliability and affordability, protecting public health and the environment, and distributing benefits of clean energy to all Californians – all in the face of fiercer and more frequent wildfires, droughts (reduced hydropower availability), and heat waves (higher loads from air conditioning). Meeting the state's goals also requires scientifically informed, flexible, and adaptive strategies to increase energy sector resilience to multiple climate stressors, with particular attention to high fire threat areas

⁹⁴ California ISO, [Western EIM Benefits Report, Third Quarter 2020](#), October 29, 2020, available at: <https://www.westerneim.com/Documents/ISO-EIM-Benefits-Report-Q3-2020.pdf>.

⁹⁵ [Link to Extended Day-Ahead Market Initiative information on the California ISO's Web page](#)
<http://www.CaliforniaISO.com/informed/Pages/StakeholderProcesses/ExtendedDay-AheadMarket.aspx>.

and vulnerable populations. Future investments in electric generation, storage, distribution and transmission must be designed and operated for a changing climate.

Changes in Supply and Demand

Planning a mid-century grid requires accommodating the variable nature of solar, wind and hydroelectric power; the increasing integration of renewable generation from both utilities and customers; and increasing loads from building and transportation electrification. With the right policies, technologies and price signals, a surge in all-electric vehicles and buildings can not only be accommodated but could potentially support grid reliability.

August 2020 Rolling Blackouts Highlight Planning Needs

On August 14 and 15, 2020, the state experienced rotating outages during an extreme heat storm that spread across the West. An analysis⁹⁶ developed jointly by California ISO, CPUC, and CEC found a series of factors contributed to the emergency:

- The extreme, climate change-induced heat storm resulted in electricity demand exceeding supply; the existing resource planning processes are not designed to fully address an extreme heat storm like the one experienced in mid-August.
- Resource planners have not kept pace with the rapid rise of solar and wind power on the grid, resulting in insufficient supply to meet the high demand in the early evening in extreme conditions.
- Some practices in the day-ahead energy market exacerbate supply challenges when the grid is under high stress.

The heat wave that persisted from August 14 through 19 brought temperatures 10 to 20 degrees Fahrenheit above average. During this period, California experienced four out of the five hottest August days since 1985. Typically, California's hot daytimes in the summer are offset by cool evenings. During the extreme heat events, however, the high temperatures persisted into the evening and overnight and air conditioners drove up electricity demand beyond normal.

The extreme heat also pinched electricity supply. Natural gas power plants ran less efficiently, and fewer imports of electricity were available as other western states also endured the extreme heat. At the same time, high clouds covered parts of California, reducing solar generation.

Heat waves of such severity and compounding factors are no longer outside the realm of planning contingencies. State agencies are busy recalibrating electricity

⁹⁶ California ISO, CPUC, and CEC. [Preliminary Root Cause Analysis – Mid-August 2020 Heat Storm](http://www.CaliforniaISO.com/Documents/Preliminary-Root-Cause-Analysis-Rotating-Outages-August-2020.pdf). October 6, 2020. <http://www.CaliforniaISO.com/Documents/Preliminary-Root-Cause-Analysis-Rotating-Outages-August-2020.pdf>.

supply and demand planning to more accurately reflect the increasing risk of extreme weather events.

SB 100: A Foundation for California's Clean Energy Future

SB 100 provides a tremendous opportunity for state agencies to collaboratively plan for a mid-century grid. As California moves toward a majority renewable grid in a changing climate, the state's planning processes likewise need to evolve to meet the needs of all Californians who depend on safe, affordable, and reliable electricity. Effectively integrating 100 percent renewable and zero-carbon electricity and achieving carbon neutrality by 2045 will require coordinated planning across state agencies, local governments, and electric utilities.

Chapter 2: SB 100 Overview and Report Development Process

100 Percent Clean Electricity by 2045

The 100 Percent Clean Energy Act of 2018 ([Senate Bill 100, De León](#)) is California's keystone climate mitigation policy to drastically reduce greenhouse gas emissions in the power sector and help make California's economy carbon neutral by 2045.⁹⁷ SB 100 does the following:

- Sets a December 31, 2045 target for eligible renewable and zero-carbon energy resources to supply 100 percent of California's electricity to consumers and state agencies.⁹⁸
- Increases the state's Renewables Portfolio Standard to 60 percent of electricity retail sales by December 31, 2030 and raises interim procurement requirements by amounts consistent with this increase.
- Requires that the joint agencies — CPUC, CEC and CARB — utilize existing programs to achieve this policy and issue the Legislature a report on the law's implementation by January 1, 2021, and every four years thereafter.

Figure 17: Progress Towards the 2030 60% RPS Target



Source: CEC 2020, [Tracking Progress – Renewable Energy](#),
https://www.energy.ca.gov/sites/default/files/2019-12/renewable_ada.pdf

⁹⁷ Governor Jerry Brown's September 10, 2018 [Executive Order No. B-55-18](#), a complement to SB 100, states: "A new statewide goal is established to achieve carbon neutrality as soon as possible, and no later than 2045, and achieve and maintain net negative emissions thereafter. This goal is in addition to the existing statewide targets of reducing greenhouse gas emissions."

⁹⁸ [Public Utilities Code section 454.53](#) <https://codes.findlaw.com/ca/public-utilities-code/puc-sect-454-53.html>.

State Agency Requirements

Under SB 100, the CPUC and CEC, in consultation with CARB, must ensure California's transition to a zero-carbon electric system is consistent with the Commerce Clause and does not cause greenhouse gas (GHG) emissions to increase elsewhere in the western grid.

In addition, all state agencies must do the following:

1. Maintain the safety and reliability of the electric system.
2. Prevent the law's implementation from causing "unreasonable impacts" to customers' utility rates and bills, taking into "full consideration" the economic and environmental costs and benefits of clean electricity.
3. To the extent feasible and authorized under law, take actions to reduce greenhouse gas emissions in other economic sectors (industrial, commercial, agricultural, residential, transportation) to ensure equity between those sectors and the electricity sector.⁹⁹

SB 100 Reports

SB 100 specifies that the joint agency reports be informed by public participation and consultation with California Balancing Authorities. The reports shall include the following:

1. A review of the 100 percent clean electricity policy focused on electricity technologies, forecasts, transmission, reliability, affordability and environmental and public safety protection.
2. An evaluation of the law's potential effects on electricity system reliability, statewide and local.
3. Anticipated costs and benefits to utilities and ratepayers (electric, gas and water).
4. Identification of barriers to implementing the policy and benefits of achieving it.
5. Alternative scenarios to achieve the policy, with estimated costs and benefits.

⁹⁹ Public Utilities Code Sections 399.11–399.33, 454.51, 454.52, 9621, and 9622.

SB 100 also emphasized the need to benefit disadvantaged communities.¹⁰⁰The joint agency reports consider how the law's implementation affects disadvantaged communities, as well as tribal and rural communities.¹⁰¹

2021 Report Scope

This report examines implications of the 100 percent clean electricity policy pursuant to SB 100. Chapter 3 explores resource needs and projected costs of various implementation pathways.

The exploration builds on the modeling and assumptions used for CPUC's Integrated Resource Planning and considers California's overarching priorities on energy, climate, equity, and public health.

This report is neither a comprehensive nor prescriptive roadmap to 2045. As discussed in Chapter 4, future reports will delve deeper into critical topics such as system reliability and land use and further address energy equity and workforce needs.

Public Engagement

The joint agencies held a year-long series of public workshops to solicit comments on the report's scope, analysis, and process. A September 2019 kickoff workshop in Sacramento was followed by regional scoping workshops in Fresno, Redding, and Diamond Bar in Los Angeles County, and two technical workshops on the scenario modeling.¹⁰² The agencies also held workshops on the draft modeling results and draft report.

¹⁰⁰ This definition derives from CalEPA's [CalEnviroScreen](https://oehha.ca.gov/calenviroscreen/report/calenviroscreen-30), a tool that identifies census tracts disproportionately burdened by and vulnerable to multiple sources of pollution. <https://oehha.ca.gov/calenviroscreen/report/calenviroscreen-30>. In April 2017, CalEPA released its list of disadvantaged communities for the purpose of [SB 535](#).

¹⁰¹ For more detail, see the [Disadvantaged Communities Advisory Group Equity Framework](https://www.cpuc.ca.gov/uploadedFiles/CPUCWebsite/Content/UtilitiesIndustries/Energy/EnergyPrograms/Infrastructure/DC/DAC%20AG%20Equity%20Framework%20(Revised).pdf), [https://www.cpuc.ca.gov/uploadedFiles/CPUCWebsite/Content/UtilitiesIndustries/Energy/EnergyPrograms/Infrastructure/DC/DAC%20AG%20Equity%20Framework%20\(Revised\).pdf](https://www.cpuc.ca.gov/uploadedFiles/CPUCWebsite/Content/UtilitiesIndustries/Energy/EnergyPrograms/Infrastructure/DC/DAC%20AG%20Equity%20Framework%20(Revised).pdf).

¹⁰² For a complete record of the SB 100 report proceeding and public comments, see the [SB 100 Joint Agency Report Webpage](https://www.energy.ca.gov/sb100) at <https://www.energy.ca.gov/sb100> and the [SB 100 docket](https://efiling.energy.ca.gov/Lists/DocketLog.aspx?docketnumber=19-SB-100) at <https://efiling.energy.ca.gov/Lists/DocketLog.aspx?docketnumber=19-SB-100>.

Figure 18: SB 100 Joint Agency Coordination Process



The CEC conducted the outreach by email, phone, social media and agency listservs. Most workshops had hundreds of attendees. The Draft Modeling Results Workshop drew nearly 400 participants via Zoom. The joint agencies received hundreds of comments at the workshops and online through the [SB 100 docket](#).

Table 7: SB 100 Workshop Summary

Activity	Date
Kickoff Workshop (Sacramento)	September 5, 2019
Scoping Workshop 1: Central Valley (Fresno)	September 30, 2019
Scoping Workshop 2: Northern California (Redding)	October 25, 2019
Scoping Workshop 3: Southern California (Diamond Bar)	October 29, 2019
Technical Workshop (San Francisco)	November 18, 2019
Modeling Inputs & Assumptions Workshop (Sacramento)	February 24, 2020
Draft Modeling Results Workshop (Remote Only)	September 2, 2020
Draft Report Workshop (Remote Only)	December 4, 2020
Report due to Legislature	January 1, 2021

Consultation with Balancing Authorities

In September 2019, the joint agencies initiated consultation with the balancing authorities,¹⁰³ as required by SB 100.¹⁰⁴ The balancing authorities staff suggested inputs and assumptions for modeling the pathway scenarios and participated in the workshops as panelists. They were particularly informative on wildfire threats and the future reliability of the state's electricity system in a changing climate.

Kickoff Workshop

September 5, 2019, Sacramento

State Resources Secretary Wade Crowfoot and Alice Reynolds, the governor's senior energy advisor, stressed SB 100's importance in helping the state meet its climate goals. The agency principals for the report¹⁰⁵ discussed the need to align SB 100's clean electricity goals with state efforts to decarbonize California's economy as a whole, and to ensure a safe, reliable, and equitable energy future for all Californians.

The workshop prompted a wide variety of oral and written comments (19 stakeholders made oral comments at the workshop, while 17 commenters submitted written comments following the workshop), including requests that the 2021 Report include the roles of energy conservation and storage; synergies between the electricity sector and other economic sectors; near-term system reliability needs; and a definition of "zero-carbon resource" that does not preclude nuclear power and large hydroelectric generation.¹⁰⁶

Regional Scoping Workshops

- [Central Valley, September 30, 2019, in Fresno](#)
- [Northern California, October 25, 2019, in Redding](#)

103 Balancing authorities are responsible for balancing electricity supply with demand to ensure the generation, transmission and distribution of electricity all working reliably to meet California's energy needs. California's balancing authorities include the California Independent System Operator, Los Angeles Department of Water and Power, the Balancing Authority of Northern California, Imperial Irrigation District, and Turlock Irrigation District.

104 Public Utilities Code section 454.53 (d)(2) states: "In consultation with all California balancing authorities, as defined in subdivision (d) of Section 399.12, as part of a public process, issue a joint report to the Legislature by January 1, 2021, and at least every four years thereafter."

105 CEC Chair David Hochschild, CARB Chair Mary Nichols, CPUC Commissioner Liane Randolph, and CEC Commissioner Andrew McAllister.

106 Commenters also cited a letter submitted to the Senate Daily Journal stating the bill language was intended to include all existing carbon resources currently under contract, such as nuclear and large hydro resources.

- [Southern California, October 29, 2019, in Diamond Bar](#)

At each workshop, a diverse panel of local leaders and experts fielded questions on energy equity, grid reliability, and land use.¹⁰⁷ Over 150 attendees attended each workshop, either in person or online, and over 100 sets of written comments were received.

Commenters asked that the state's definition of "zero-carbon resource" include electricity from large hydroelectric dams, small modular nuclear power plants, hydrogen-based power and bioenergy resources. They also stressed energy equity, workforce training, consumer protection, and greater system reliability as wildfires become fiercer and more frequent.

Technologies and Scenarios Workshop

November 18, 2019, San Francisco

Staff with the three agencies presented a framework for modeling SB 100 implementation scenarios and evaluating the associated costs, benefits, and impacts. They proposed to leverage existing modeling analyses, such as the 2018 [Deep Decarbonization in a High Renewables Future: Updated Results from the California PATHWAYS Model](#)¹⁰⁸ and the SB 100 2045 Framing Study for the CPUC IRP,¹⁰⁹ and include the publicly owned utility perspective.

107 The Central California Scoping Workshop occurred in Fresno on September 30, 2019. A stakeholder panel included representatives of Turlock Irrigation District, San Joaquin Valley Latino Environmental Advancement and Policy Project and Leadership Counsel for Justice and Accountability. The Northern California Scoping Workshop occurred in Redding on October 25, 2019. A stakeholder panel included representatives of Blue Lake Rancheria, Redding Electric Utility, the American Wind Energy Association California Caucus, the Balancing Area of Northern California and the California Independent System Operator. The Southern California Scoping Workshop occurred in Diamond Bar on October 29, 2019. A stakeholder panel included representatives of California Environmental Justice Alliance, Port of Long Beach, the Los Angeles Department of Water and Power, and Imperial Irrigation District.

108 Mahone, Amber, Zachary Subin, Jenya Kahn-Lang, Douglas Allen, Vivian Li, Gerit De Moor, Nancy Ryan, Sneller Price. 2018. *Deep Decarbonization in a High Renewables Future: Updated Results from the California PATHWAYS Model*. CEC. Publication Number: CEC-500-2018-012. [Link to Deep Decarbonization in a High Renewables Future: Updated Results from the California PATHWAYS Model](https://www.ethree.com/wp-content/uploads/2018/06/Deep_Decarbonization_in_a_High_Renewables_Future_CEC-500-2018-012-1.pdf) https://www.ethree.com/wp-content/uploads/2018/06/Deep_Decarbonization_in_a_High_Renewables_Future_CEC-500-2018-012-1.pdf.

109 See the 2045 Framing Study results starting in Appendix A on slide 145 of the CPUC Energy Division's November 6, 2019 [2019-20 IRP: Proposed Reference System Plan](#).

Staff presented the “RPS+” interpretation of “zero-carbon resources” — technologies that are RPS-eligible or have zero onsite emissions — and a “zero-combustion” interpretation recommended by environmental justice advocates. Stakeholders overwhelmingly supported the former interpretation.

In addition to the 20 panelists and public commenters who spoke at the workshop, 26 stakeholders submitted written comments. Comments included requests for consideration of the following:

- All types and durations of energy storage
- Natural gas-fired resources with carbon capture and sequestration
- Hydrogen and fuel cell technologies
- Implications of an energy storage accounting that excludes losses
- Grid reliability risk analysis

Modeling Inputs and Assumptions Workshop

February 24, 2020, Sacramento

Three panels of experts discussed implementation of SB 100 and its implications for electricity rates, grid reliability, land use, workforce development, environmental justice and energy equity. In addition to the panelists, 17 stakeholders provided public comments. More than 30 written comments were also received following the workshop.

Stakeholders reiterated requests for a more inclusive definition of “zero-carbon” energy resources that considers their land-use impacts. Others commented on the modeling — including assumptions, limitations, and scenarios — and the use of modeling results in developing policy recommendations.

Modeling Results and Implications Workshop

September 2, 2020, Online

CEC staff summarized the modeling study and detailed the results.¹¹⁰ The modeling consultant, E3, joined staff in fielding audience questions. The workshop then broke out into panels on three topics: energy resource build requirements; grid planning implications; and energy equity and workforce considerations.

https://www.cpuc.ca.gov/uploadedFiles/CPUCWebsite/Content/UtilitiesIndustries/Energy/EnergyPrograms/ElectPowerProcurementGeneration/irp/2018/2019%20IRP%20Proposed%20Reference%20System%20Plan_20191106.pdf.

¹¹⁰ As background, the joint agencies released two documents: the [August 31, 2020 SB 100 Joint Agency Report Modeling Framework and Scenarios Overview](#) and the [Inputs & Assumptions: CEC SB100 Joint Agency Report](#).

The agencies received over 100 written comments after the workshop. Many favored accelerating the SB 100 target to 2030 and stressed the importance of maintaining grid reliability as the state transitions to 100 percent clean electricity. Other commenters stressed the following:

- Careful land-use planning to minimize environmental impacts
- New transmission infrastructure
- Energy production cost modeling to assess reliability
- Modeling improvements to better refine technology costs, attributes, and performance
- Energy equity, non-energy benefits and affordability of electricity.

Draft 2021 Report Workshop

December 4, 2020, Online

[Placeholder for Final Report]

Additional Outreach and Engagement

Clean Energy States Alliance (CESA)

The joint agencies exchange knowledge and ideas with their counterparts in 18 other states and entities in the U.S. (District of Columbia and Puerto Rico) that have 100 percent clean electricity and carbon neutrality goals. They engage through the 100% Clean Energy Collaborative, run by the Clean Energy States Alliance, a nonprofit coalition of public agencies and organizations working to advance clean energy.

In a May 2020 CESA webinar, CEC Chair David Hochschild discussed California's 100 percent clean energy policy and how other states could benefit by adopting a similar goal.

On July 21, 2020, staff with the CEC and an official with the New Jersey Board of Public Utilities presented on integrating energy equity considerations into 100 percent clean energy policy and implementation, generating interest in deeper discussion within the collaborative.

Disadvantaged Communities Advisory Group and Equity Stakeholders

In advance of the Modeling Inputs and Assumptions workshop, CEC staff presented an overview to the DACAG, which advises the CEC and CPUC on energy equity issues. Members moved to establish DACAG's SB 100 subcommittee to more closely track and assume responsibility for comments in the proceeding. In addition, the joint

agencies included environmental justice and equity representatives on workshop panels to discuss considerations for implementation.

The DACAG and a separate group of community and environmental justice organizations later submitted letters¹¹¹ urging the joint agencies to analyze at the local level how SB 100 implementation will affect communities' public health; land use; economic well-being; air and water quality. The letters also urged consideration of communities' cumulative burdens resulting from the COVID-19 pandemic and the growing number and severity of heat waves and wildfires, particularly in under-resourced communities that already bear the brunt of pollution.

Other Western States

On October 8, 2019, CEC staff gave a presentation titled "[Senate Bill 100: Toward Zero-Carbon Electricity](#)" at a meeting of the Joint Committee on Regional Electric Power Cooperation-Western Interconnection Regional Advisory Body.

Statutory Interpretation for Modeling

To model SB 100 implementation scenarios, the joint agencies needed to interpret the law's meaning of "zero-carbon resources"¹¹² and determine the electric loads subject to the policy.

Zero-Carbon Resources Interpretation

SB 100 does not define "zero-carbon resources" and the state had no legal definition prior to the bill becoming law. The joint agencies interpreted "zero-carbon resources" to mean energy resources that either qualify as "renewable" in the most recent RPS

¹¹¹ See [RE: SB 100 Joint Agency Report: Charting a path to a 100% Clean Energy Future Docket #: 19-SB-100](#), June 12, 2020, <https://efiling.energy.ca.gov/GetDocument.aspx?tn=233461&DocumentContentId=65990>; and [RE: SB 100 Joint Agency Report, Docket #: 19-SB-100](#), August 21, 2020, <https://efiling.energy.ca.gov/GetDocument.aspx?tn=234415&DocumentContentId=67287>.

¹¹² [Senate Bill 100](#) (De León, Chapter 312, Statutes of 2018, 454.53 [a]), revises state policy in "that eligible renewable energy resources and zero-carbon resources supply 100 percent of all retail sales of electricity to California end-use customers and 100 percent of electricity procured to serve all state agencies by December 31, 2045." https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=201720180SB100.

(Renewables Portfolio Standard) Eligibility Guidebook¹¹³ or generate zero greenhouse gas emissions on site.¹¹⁴ SB 100 workshops and documents refer to these criteria as “RPS+”.

Additional Criteria for Modeled Resources

Staff further limited the pool of modeled resources to those meeting the following criteria:

- Alignment with state policies and priorities.
 - Staff excluded energy resources from some or all scenarios if their use in generating electricity would have significant negative effects on public health or the environment or were otherwise at odds with state policies and priorities.
- Technology readiness and resource availability.
 - Only commercialized technologies with vetted and publicly available cost and performance data were included for core scenarios. Additionally, only technologies that have an anticipated pipeline of development were included. (For example, although solar thermal is a well-proven renewable technology, little development anticipated at this time, primarily because it cannot compete with solar photovoltaic on cost.)
 - Generic firm zero-carbon resources were included in the exploratory study scenarios to illustrate the possible impact of emerging resources such as hydrogen generation and natural gas generation with carbon capture, if they are able to achieve specified costs.
 - Note that excluded technologies may be included in future SB 100 analyses. Staff will update modeling as emerging technologies become commercialized.

Technologies Included in Modeling

Table 8 lists technologies that could meet the SB 100 criteria for renewable and zero-carbon resources, as interpreted by the joint agencies. The list is not prescriptive, but rather for evaluating potential SB 100 implementation strategies.

¹¹³ California Energy Commission. [Renewables Portfolio Standard Eligibility Guidebook, Ninth Edition \(Revised\)](https://efiling.energy.ca.gov/getdocument.aspx?tn=217317). Publication Number: CEC-300-2016-006-ED9-CMF-REV. January 2017. <https://efiling.energy.ca.gov/getdocument.aspx?tn=217317>.

¹¹⁴ For modeling purposes, this list does not acknowledge de minimis emissions associated with included technologies. SB 100 compliance programs would need to establish clear requirements for qualification as a zero-carbon generation resource.

Table 8: Generation Technologies Included in Modeling

Technology	Eligibility Basis	Scenarios
Solar PV	RPS	Core and Study
Solar Thermal (existing only)	RPS	Core and Study
Onshore Wind	RPS	Core and Study
Offshore Wind	RPS	Core and Study
Geothermal	RPS	Core and Study
Bioenergy	RPS	Core and Study
Fuel Cells (green H ₂)	RPS	Core and Study
Small Hydro (existing only)	RPS	Core and Study
Large Hydro (existing only)	Zero-Carbon	Core and Study
Nuclear (existing only)	Zero-Carbon	Core and Study
Generic Firm Dispatchable Resource ¹¹⁵	Zero-Carbon	Study Only
Generic Firm Baseload Resource ¹¹⁶	Zero-Carbon	Study Only

Source: CEC, CPUC, and CARB. Developed by consensus

Zero-Carbon Resources Not Modeled

Technologies that could meet the zero-emissions criteria but have other barriers to development were excluded from modeling for the reasons listed in **Table 9** and discussed in more detail below.

Table 9: Considered Technologies Excluded From 2020 Modeling

Technology	Reason for Exclusion
New in-state nuclear	State effectively has a moratorium on new in-state nuclear power plants under the Warren-Alquist Act. ¹¹⁷

¹¹⁵ For example, natural gas with 100% carbon capture and sequestration or 100% drop-in renewable fuels.

¹¹⁶ For example, low-cost geothermal or imports of emerging nuclear generation technologies.

¹¹⁷ California Energy Commission. January 2020. [Warren-Alquist Act 2020 Edition](https://www.energy.ca.gov/2020publications/CEC-140-2020-001/CEC-140-2020-001.pdf), Sections 25524.1 and 25524.2. Publication Number: CEC-140-2020-001. <https://www.energy.ca.gov/2020publications/CEC-140-2020-001/CEC-140-2020-001.pdf>.

Drop-in renewable fuels ¹¹⁸ (hydrogen and biomethane)	Technology for synthetic drop-in renewable fuels not yet commercially available in California and/or inadequate cost and supply data for modeling. Inadequate supply potential for biomethane in the power sector.
Natural gas generation with carbon capture and sequestration	Lack of cost and performance data for 100 percent carbon capture.
Coal-fired generation with carbon capture and sequestration	Incompatible with the state's public health priorities and lack of cost and performance data for 100 percent carbon capture.
New small hydroelectric generation	Inadequate data on new capacity cost and resource availability for modeling purposes.
New concentrating solar power	Lack of proposed new development and high cost relative to other solar resources.
New large hydroelectric generation	Limited development feasibility at this time and environmental concerns.

Source: CEC, CPUC, and CARB joint agency consensus

New In-State Nuclear

Since 1976, California law¹¹⁹ has prevented the permitting of new nuclear fission power plants until adequately safe technologies exist for fuel rod reprocessing and disposal of high-level nuclear waste. Until these conditions can be satisfied, expansion of new in-state nuclear generating capacity is infeasible.

Imported nuclear power could be considered a zero-carbon resource, but uncertainty in cost projections for new nuclear projects excluded this resource from the core scenarios.

¹¹⁸ Green electrolytic hydrogen, synthetic methane, and biomethane are gaining breakthroughs and cost reductions as “drop-in” or replacement fuels in natural gas-fired power plants and potential zero-carbon dispatchable generation resources.

¹¹⁹ California Energy Commission. January 2020. [Warren-Alquist Act 2020 Edition](https://www.energy.ca.gov/2020publications/CEC-140-2020-001/CEC-140-2020-001.pdf), Sections 25524.1 and 25524.2. Publication Number: CEC-140-2020-001. <https://www2.energy.ca.gov/2020publications/CEC-140-2020-001/CEC-140-2020-001.pdf>.

Drop-in Renewable Fuels

Green electrolytic hydrogen, synthetic methane, and biomethane are gaining breakthroughs and cost reductions as “drop-in” or replacement fuels in natural gas-fired power plants and potential zero-carbon dispatchable generation resources.

Hydrogen can be blended with natural gas to reduce emissions in the near term, and industry aims to eventually use 100 percent hydrogen fuel in retrofitted gas plants. Hydrogen can also be synthesized into renewable methane as a drop-in fuel. The Los Angeles Department of Water and Power is exploring the conversion of their Intermountain Power Plant in Utah to 30 percent hydrogen by 2025 and eventually 100 percent hydrogen fuel.

Fully converted plants could significantly affect the 2045 energy portfolio. However, staff excluded the drop-in fuels in this round of modeling due to inadequate publicly available cost and performance data, including costs to produce and transport the fuels. The generic zero-carbon resources modeled in the study scenarios could serve as proxies for these technologies if they are able to reach the specified price point.

Staff excluded biomethane because of its limited supply potential, high cost, and higher value elsewhere in the economy. Economy-wide scenarios in this study assume all available biomethane is used in the building and industrial sectors and fueling trucks powered by compressed natural gas.¹²⁰

Natural Gas Generation with Carbon Capture and Sequestration (CCS)

There is growing interest and investment in natural gas generation with CCS to provide more flexibility and reliability in the state's electricity grid. However, technological and economic barriers to full decarbonization of fossil fuels remain high. Partially decarbonized resources (i.e., with less than 100 percent of onsite carbon emissions captured and stored) did not meet the joint agencies' criteria for zero-emission technologies.

The generic zero-carbon flexible resource modeled in the study can serve as a proxy for the effect natural gas with 100 percent CCS might have on the 2045 portfolio at the specified price point.

Coal-Fired Generation with CCS

Coal-fired generation with CCS also faces significant technical and economic barriers. Additionally, the agencies have significant public health concerns regarding the use of coal-fired power plants, even with total carbon capture. These plants emit 84 of the

120 Mahone, Amber, Zachary Subin, Jenya Kahn-Lang, Douglas Allen, Vivian Li, Gerrit De Moor, Nancy Ryan, Snuller Price. 2018. [Deep Decarbonization in a High Renewables Future: Updated Results from the California PATHWAYS Model](#). California Energy Commission. Publication Number: CEC-500-2018-012.

187 hazardous air pollutants identified by the U.S. EPA.¹²¹ Of the suite of toxic metals present, the arsenic and mercury in solid coal combustion commonly pose the greatest public health risk because of their prevalence and high toxicity. The same is true of the prevalence of polycyclic aromatic hydrocarbons (PAHs) and their precursors in solid petroleum-based fuels (e.g., coal). While gas-fueled combustion may also produce toxics, the amounts and toxicity are less impactful than coal combustion. Coal combustion also emits criteria pollutants and their precursors at higher levels than natural gas combustion.^{122, 123, 124, 125}

Coal extraction, transport, and storage, and waste storage are associated with additional health and environmental impacts.¹²⁶ Further, coal miners suffer from respiratory health issues, including black lung disease, and are at high risk for workplace fatalities.¹²⁷

New Small Hydroelectric Generation

The modeling included current operations as zero-carbon resources, but there is inadequate resource potential and planned development for inclusion as a candidate resource in this round of modeling.

121 U.S. EPA. Air Toxics Standards for Utilities: Utility MACT ICR Data. Part I & II: Final draft (version 2) of selected EU MACT ICR response data (excludes facility contact information), including; All Part I (General Facility Information); and All Part II (Fuel Analysis and Emission Data); including all Hg CEMs data. Available at <https://www3.epa.gov/ttn/atw/utility/utilitypg.html>.

122 SO₂ emission rates from coal plants far exceed those from natural gas plants, even with best available control technology.

123 U.S. EPA. [RACT/BACT/LAER Clearinghouse \(RBLC\) Basic Information](https://www.epa.gov/catc/ractbactlaer-clearinghouse-rblc-basic-information). Available at <https://www.epa.gov/catc/ractbactlaer-clearinghouse-rblc-basic-information>.

124 Emission levels from Intermountain Power Generating Station Unit 3. Air pollution controls include low NO_x burners, over fire air, selective catalytic reduction, baghouse/fabric filter, wet flue gas desulphurization, and use of low sulfur coal. Accessed 4 August 2020 from U.S. EPA RACT/BACT/LAER Clearinghouse (RBLC) at <https://www.epa.gov/catc/ractbactlaer-clearinghouse-rblc-basic-information>.

125 South Coast Air Quality Management District. Huntington Beach Energy Project Final Determination of Compliance. 2016. Numbers represent controlled, steady-state emission levels. Available at <https://efiling.energy.ca.gov/Lists/DocketLog.aspx?docketnumber=12-AFC-02C>.

126 EIA. [Coal explained: Coal and the environment](https://www.eia.gov/energyexplained/coal/coal-and-the-environment). Available at <https://www.eia.gov/energyexplained/coal/coal-and-the-environment.php>.

127 CDC. The National Institute for Occupational Safety and Health. [Mining Topic: Respiratory Diseases](https://www.cdc.gov/niosh/mining/topics/RespiratoryDiseases). Available at <https://www.cdc.gov/niosh/mining/topics/RespiratoryDiseases.html>.

Concentrating Solar Power (CSP)

Solar thermal power plants with CSP technology, which use mirrors to collect the sun's energy, currently represent a small share of California's renewable generation. Because of their higher costs relative to solar photovoltaic and wind energy, there is limited development potential and solar thermal plants were ruled out of the modeling study. Concerns regarding the environmental impacts of CSP projects — including avian mortality from power tower flux and evaporation ponds¹²⁸ — have also been a barrier to development, though recent technological and operation changes have reduced the mortality.

New Large Hydro Generation

While hydroelectric generation is considered a zero-carbon resource, the potential for developing costly new water diversions and dams with large environmental impacts is too small for this resource to be included in the modeling study.

Stakeholder Comments on Zero-Carbon Resource Definition

Many commenters supported the “RPS+” criteria for selecting energy resources in the study, and many urged the joint agencies to keep eligibility broadly defined to allow for resource innovation and diversity.

The agencies carefully considered the high number of comments in favor of including or excluding specific technologies and made changes where appropriate. For a full list of technologies, inputs, and assumptions used for 2020 modeling, refer to the SB 100 Inputs & Assumptions document.¹²⁹

Electricity Loads Subject to SB 100

SB 100 speaks only to retail sales and state agency procurement of electricity. The joint agencies interpret this to mean that other loads — wholesale or nonretail sales and losses from storage and transmission and distribution lines — are not subject to the law. The modeling reflects this interpretation.

The loads subject to SB 100 are therefore the total of the utility supplied retail sales and the state agency procurements — effectively the Department of Water Resources' (DWR) purchases of electricity to run the State Water Project pumping plants. The pump load is the single largest consumer of electricity in California.

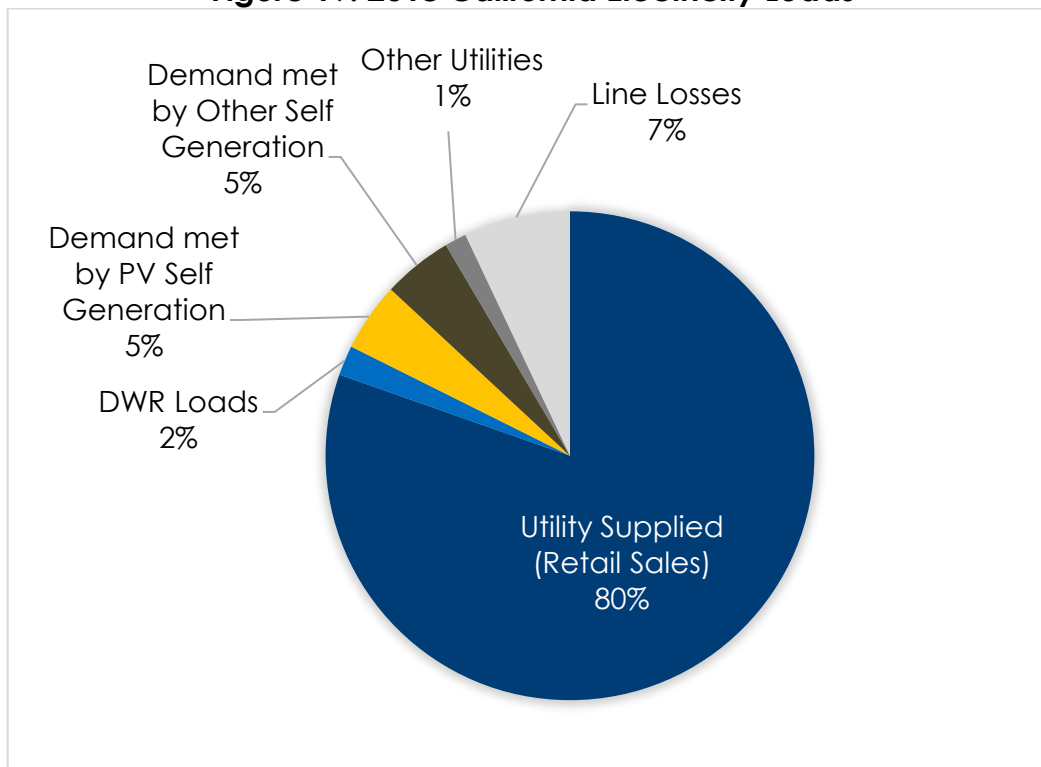
As shown in blue in **Figure 19**, these loads accounted for roughly 82 percent of total state consumption in 2018. The joint agencies considered the remaining loads to be

128 California Energy Commission staff, October 2016, [Final 2016 Environmental Performance Report of California's Electrical Generation System](#), CEC, Publication Number: CEC-700-2016-005-SF, <https://efiling.energy.ca.gov/getdocument.aspx?tn=214098>.

129 [E3. Inputs and Assumptions: CEC SB100 Interagency Report](#), June 2020, <https://efiling.energy.ca.gov/getdocument.aspx?tn=234532>

outside the scope of the law's 2045 goal. Solar self-generation (gold) accounted for an additional 5 percent of total consumption in 2018.

Figure 19: 2018 California Electricity Loads



Source: Figure 4 from 2019 California Energy Demand and the Quarterly Fuels and Energy Report Demand filings

The modeled scenarios also reflect assumptions made about electricity demand. The joint agencies analyzed a reference demand case using an extrapolation from the 2019 Integrated Energy Policy Report California Energy Demand Forecast,¹³⁰ as well as high electrification, high biofuels, and high hydrogen scenarios — building off the analysis in the 2018 Deep Decarbonization in a High Renewables Future report.¹³¹

Several stakeholders commented on the scope of loads covered SB 100. As noted above, the law states “that eligible renewable energy resources and zero-carbon

130 California Energy Commission. February 2020. [2019 Integrated Energy Policy Report](https://www.energy.ca.gov/data-reports/reports/integrated-energy-policy-report/2019-integrated-energy-policy-report). CEC. Publication Number: CEC-100-2019-001-CMF. <https://www.energy.ca.gov/data-reports/reports/integrated-energy-policy-report/2019-integrated-energy-policy-report>.

131 Energy and Environmental Economics, Inc. June 2018. [Deep Decarbonization in a High Renewables Future](https://ww2.energy.ca.gov/2018publications/CEC-500-2018-012/CEC-500-2018-012.pdf). California Energy Commission, <https://ww2.energy.ca.gov/2018publications/CEC-500-2018-012/CEC-500-2018-012.pdf>.

resources supply 100% of retail sales of electricity to California end-use customers and 100% of electricity procured to serve all state agencies by December 31, 2045."

Commenters favoring inclusion of system losses interpreted "supply" to include the upstream generation needed to deliver the retail sales of electricity.

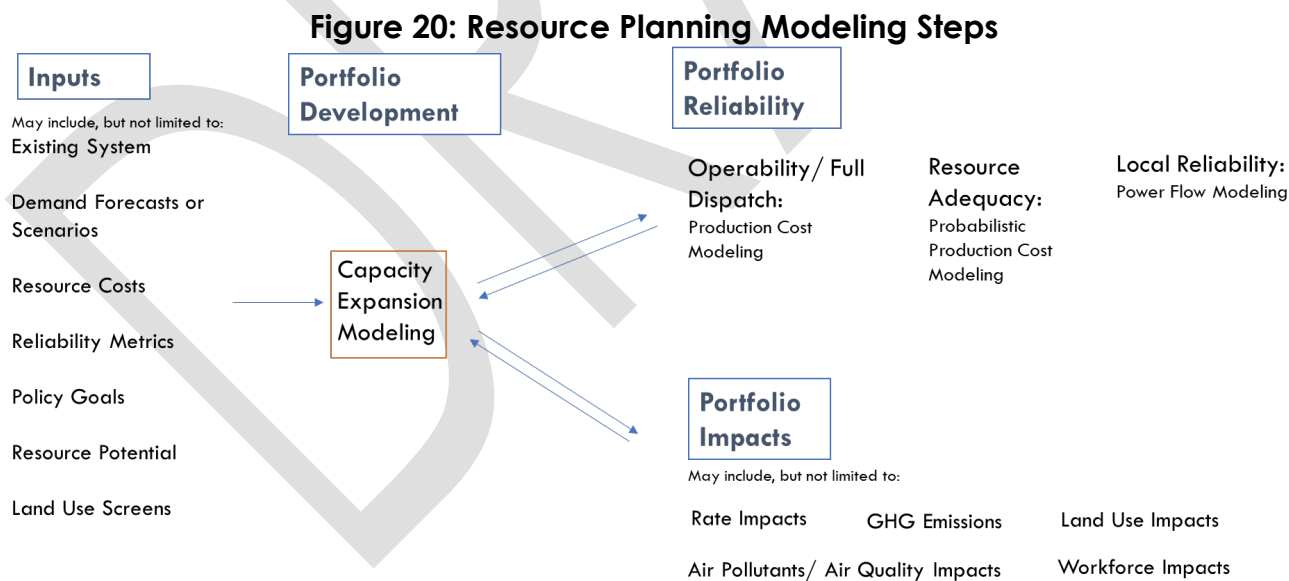
After careful consideration, the joint agencies determined "supply" to mean only retail sales and state loads — an interpretation consistent with the state's Renewables Portfolio Standard.

Chapter 3: Capacity Expansion Modeling & Discussion

Modeling Scope

The 2021 Report utilizes capacity expansion modeling as a first step in evaluating the 2045 policy. Capacity expansion modeling optimizes new resource investments over the planning horizon, given the policy and reliability constraints. Typically, simplifications are necessary in capacity expansion modeling due to the computational complexity of optimizing resource selection over a long time horizon. Thus, resource planning typically includes multiple modeling steps to evaluate the reliability of the developed portfolios, as shown in **Figure 20**.

Ideally, in a state-wide, long-term analysis such as SB 100, production cost modeling (to test operability and verify resource dispatch) and probabilistic production cost modeling (to determine resource adequacy) would also be completed. Comprehensive studies also evaluate the relevant environmental, economic and societal impacts of the portfolio. If any assessments do not meet the reliability constraints or policy objectives, the portfolio or capacity expansion model would be adjusted and reassessed.



All portfolios presented in this report are directional and intended to inform and complement ongoing analysis within the joint agencies. In particular, a comprehensive reliability assessment is not included in this first report, and so the portfolio composition and associated costs may change after a more rigorous analysis is completed.

Quantitative evaluation of environmental, health and other societal impacts are also not included in the scope of the 2021 report.

The resources included as zero-carbon candidate resources represent a subset of possible resources that could qualify as “zero-carbon.” Only commercialized resources with established and vetted publicly available cost and performance data, as well as an anticipated development pipeline, were included in the core modeling scenarios, as described in Chapter 2: SB 100 Overview and Report Development Process. Drop-in renewable fuels that could partially decarbonize a generating unit were not included as these generating resources do not meet the “zero-carbon resource” criteria of emitting zero or negligible greenhouse gas (GHG) emissions. Generating resources operating on 100 percent renewable fuels were not included due to lack of established and vetted cost and performance data. Generic zero-carbon firm candidate resources¹³² were included in a set of study scenarios and could indicate the potential impact of 100 percent renewable fuels at a specific cost point.

The study includes two types of scenarios, which are described in further detail in the Scenario Framework section of this chapter:

- Core scenarios, which reflect the joint agencies' interpretation of the 2045 target in SB 100.
- Study scenarios, which are outside the joint agencies' interpretation of the 2045 target in SB 100 and provide information to further support California energy and climate planning and public health considerations.

Modeling Framework

Modeling Tools

The 2021 Report modeling builds on existing studies, namely the CPUC Integrated Resource Planning (IRP) 2045 Framing Study, as presented in the 2019-21 IRP

¹³² Firm resources are generating resources that can generate electricity at any given time. Examples of zero-carbon firm resources include but are not limited to geothermal, biomass, hydroelectric and nuclear power.

cycle.^{133, 134} The 2045 Framing Study provided guiding information about the state's long-term policy goals for the IRP's 2030 Reference System Plan. While the 2045 Framing Study is the basis for the SB 100 analysis, the version of the RESOLVE model utilized for the 2021 Report differs from the version utilized for the 2019-20 IRP cycle. The framework and modeling assumptions were updated to align with the goals of the 2021 Report. Some of these key changes are noted in the next section.

RESOLVE California Model

The RESOLVE California model is a capacity expansion model developed by Energy and Environmental Economics, Inc. (E3). The RESOLVE model produces a least-cost resource portfolio, or selection of new electricity generating resources, required to meet an assumed future electric demand by optimizing the net-present value of capital investments and operational costs under policy and reliability constraints.

RESOLVE contains two modules, investment and operational, that co-optimize for the least-cost resource portfolio. The RESOLVE optimization directly captures the linkages between investment decisions and system operations in a single stage. The operational module simulates hourly resource dispatch over a representative 37 independent days for each year modeled in the planning horizon. The investments and operations within the planning horizon are modeled under several potential constraints, including renewables portfolio standard policy, GHG emissions, resource adequacy constraints to maintain reliability, and operational restrictions on generators and resources.

The resource adequacy constraint ensures there is sufficient capacity to meet the system resource adequacy requirement, or capacity requirement, in each modeled year using a net qualifying capacity approach for thermal generators, and an effective load carrying capacity (ELCC) approach for renewables and storage resources.¹³⁵ The system resource adequacy requirement is 115 percent of typical

¹³³ CPUC Energy Division. [2019-20 IRP: Proposed Reference System Plan](https://www.cpuc.ca.gov/uploadedFiles/CPUCWebsite/Content/UtilitiesIndustries/Energy/EnergyPrograms/ElectPowerProcurementGeneration/irp/2018/2019%20IRP%20Proposed%20Reference%20System%20Plan_20191106.pdf). November 6, 2019. https://www.cpuc.ca.gov/uploadedFiles/CPUCWebsite/Content/UtilitiesIndustries/Energy/EnergyPrograms/ElectPowerProcurementGeneration/irp/2018/2019%20IRP%20Proposed%20Reference%20System%20Plan_20191106.pdf.

¹³⁴ The modeling for this report has been prepared by E3 for the joint agencies. This report is separate from any work E3 is doing for the California Public Utilities Commission. However, the joint agencies will continue work together to implement SB 100, which will be informed by the findings and modeling in this report.

¹³⁵ "Effective Load Carrying Capability" (ELCC) is the increment of load that could met by the resource while maintaining the same level of reliability. The ELCC of a variable renewable energy resource is based on both the capacity coincident with peak load and the profile and quantity of existing variable renewable energy resources. For a detailed description of ELCC implementation in RESOLVE, see page 87 of the [Inputs & Assumptions](#) documentation.

peak load.¹³⁶ Further reliability analysis for the selected portfolios is necessary and planned for future work, as described in Chapter 4 of this report.

Several changes were made from the CPUC 2019 IRP version of the RESOLVE model for the 2021 Report, including:

- Increasing the geographic footprint from CAISO to include all balancing authority areas in the State of California.
- Updating baseline resources to reflect the supply provided by additional balancing authority areas included in the geographic footprint.
- Updating the resource cost assumptions to reflect the most current datasets available at the time of modeling. Details on cost assumptions are described in the Resource Assumptions section and in the [Input and Assumptions](#) documentation.
- Removing the GHG constraint in order to evaluate the impact of the 100 percent clean electricity policy without the impact of a potentially more stringent constraint.¹³⁷
- Adding hydrogen fuel cells to the candidate resource options. Hydrogen was assumed to be produced off-grid by electrolyzers powered by renewables.
- Expanding the out-of-state (OOS) wind potential to 12 gigawatts (GW) and offshore wind potential to 10 GW.
- Changing how storage is constrained to a feasible dispatch pattern by placing a daily cycling limitation on battery energy storage and removing storage losses from the load portion of the compliance accounting method. For more details, please refer to the [Inputs & Assumptions](#) documentation.

Limitations of RESOLVE

Although capacity expansion modeling is an important tool, it is just the first step in a series of modeling phases to develop reliable portfolios that meet all applicable policy

¹³⁶ As stated in the [Preliminary Root Cause Analysis: Mid-August 2020 Heat Storm](#), the CEC and CPUC recognize that planning for a combination of a 1-in-2 peak with a 15 percent planning reserve margin may not be a sufficient planning approach in a high renewables system, particularly when combined with the increasing impacts of extreme heat events, such as those experienced by California and the Western United States in 2020. Any changes to the current resource adequacy and reliability planning processes will be reflected in future assessments.

¹³⁷ The CPUC IRP version of RESOLVE includes a 2030 GHG constraint to reflect the SB 350 requirement of planning to meet an electric sector GHG target. The 2045 Framing Study also includes a GHG constraint reflective of the 80% economy-wide reduction in GHG emissions by 2050 scenarios. A GHG constraint may be more stringent than the statutory requirements in SB 100 and were removed in order to best evaluate the 2045 statutory goal. The 2030 GHG emissions for the all scenarios are within the established 2030 GHG range.

objectives. While RESOLVE does include a planning reserve margin constraint to represent system capacity needs, this is not a substitute for probabilistic modeling to calculate a loss of load expectation or similar metrics.

There are specific limitations with RESOLVE that have implications for the modeling results:

- RESOLVE optimizes California as one zone. It does not reflect the impacts of separate balancing authority or load serving entity requirements or policy objectives or evaluate local reliability needs.
- RESOLVE independently simulates dispatch for 37 representative days for any modeled year. These representative days, sampled from historical meteorological data from 2007 through 2009, are assigned weights to create a reasonable representation of the complete distribution of potential conditions in a full 8760-hour (the number of hours in a single year) simulation. While this representation is sufficient for RESOLVE's primary function, capacity-expansion modeling, a model with more geographic and temporal granularity is necessary to simulate full dispatch operations and determine the reliability of the selected portfolio.
- RESOLVE includes minimal demand-side resource options for selection. This version of RESOLVE includes customer-side solar and shed demand response (DR). Resources such as energy efficiency, shift DR, and customer-side battery storage are not candidate resources. As such, a sensitivity exploring the potential value of load flexibility was included in the analysis.
- As configured for this study, RESOLVE only optimizes storage resources within each modeled 24-hour day, so long duration storage resources cannot be optimized across days and are thus not fully valued by the model. Tool development is currently underway to better evaluate the benefits of and compare types of long duration storage in RESOLVE.¹³⁸ RESOLVE also does not currently represent hybrid resources, such as solar plus battery storage.

Finally, the analysis presented in this report does not include uncertainty or risk analysis. Given the limitations of the current modeling paradigm, all scenarios and results are intended to provide directional information and serve as a foundation for future analyses.

138 California Energy Commission. [GFO-19-308- Assessing Long-duration Energy Storage Deployment Scenarios to Meet California's Energy Goals](https://www.energy.ca.gov/solicitations/2020-01/gfo-19-308-assessing-long-duration-energy-storage-deployment-scenarios-meet), <https://www.energy.ca.gov/solicitations/2020-01/gfo-19-308-assessing-long-duration-energy-storage-deployment-scenarios-meet>.

Inputs and Assumptions

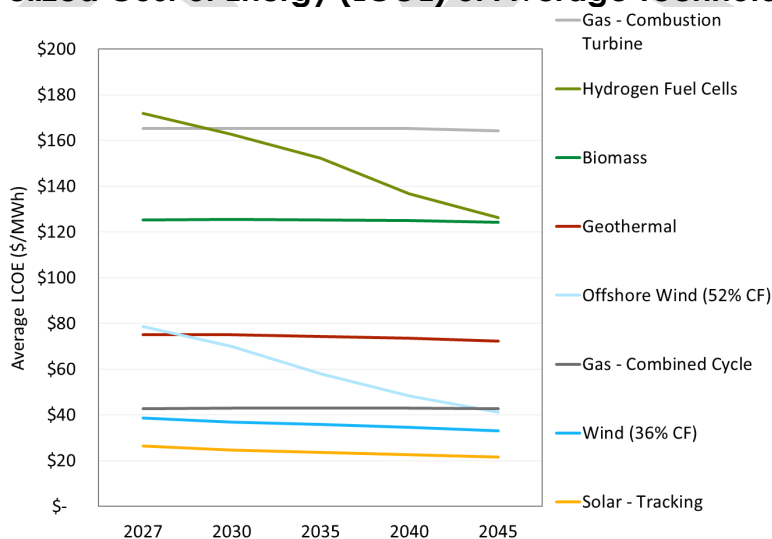
Resource Assumptions

Supply-side candidate resources for selection in the optimization include renewable and zero-carbon resources (as described in Chapter 2) gas resources, storage resources and transmission resources. Demand-side candidate resources for selection include customer-side solar, customer-side storage and shed demand response.

RPS-eligible and zero-carbon resources that can be selected as candidate resources include utility-scale solar, wind resources — which are divided between in-state wind, out-of-state on new transmission wind (OOS wind), and offshore wind (OSW) — geothermal, biomass, and hydrogen fuel cells. Solar and wind resources are counted toward the system resource adequacy requirement based on an ELCC approach, as described on page 87 of the [Input & Assumptions](#) documentation. Gas resources include combustion turbine and combined-cycle gas turbine generators. Existing gas resources can also be economically retired by the model.

The costs for all generating resources are based on the National Renewable Energy Laboratory (NREL) 2019 Annual Technology Baseline (ATB), except hydrogen fuel cells, which are based on the Department of Energy's Hydrogen Analysis Project. Resource costs are shown in **Figure 21**.^{139, 140} Hydrogen is assumed to be produced off grid by electrolyzers powered by renewables.

Figure 21: Implied Levelized Cost of Energy (LCOE) of Average Technologies (2016\$/MWh)



Source: CEC staff and E3 analysis

139 National Renewable Energy Laboratory. [NREL 2019 Annual Technology Baseline Web page](https://atb.nrel.gov/electricity/2019/), <https://atb.nrel.gov/electricity/2019/>.

140 U.S. Department of Energy. [DOE H2A Analysis Web page](https://www.hydrogen.energy.gov/h2a_analysis.html), https://www.hydrogen.energy.gov/h2a_analysis.html.

Several storage resources are available for selection by the model including lithium-ion battery storage and long-duration storage, which is modeled as pumped hydro energy storage. The model can select the duration for each storage resource. Long-duration storage capacity is limited to 4,000 MW.¹⁴¹ Storage resources are counted toward the resource adequacy requirement based on an ELCC approach, as described on page 89 of the [Input & Assumptions](#) documentation. Storage resource costs are based on Lazard's Levelized Cost of Storage Analysis 5.0 and supplemented by NREL's Solar and Storage Report.^{142, 143}

For more information on resource assumptions, see the [Inputs & Assumptions](#) documentation.

Demand Scenarios

Demand scenarios are a key driver of resource portfolio development. This study utilized several demand scenarios, representing a range of future economy-wide scenarios, developed through the E3 PATHWAYS model. PATHWAYS is an economy-wide scenario tool used to evaluate potential pathways to meet economy-wide GHG reduction targets. Like the IRP 2045 Framing Study, this study utilizes three mitigation scenarios that meet the goal of 80 percent economy-wide reduction in GHG emissions by 2050¹⁴⁴: High Electrification (**Figure 22**), High Biofuels (**Figure 23**) and High Hydrogen(**Figure 24**).¹⁴⁵

¹⁴¹ Long duration storage is generally considered storage resources that can sustain maximum output for 8 hours or longer.

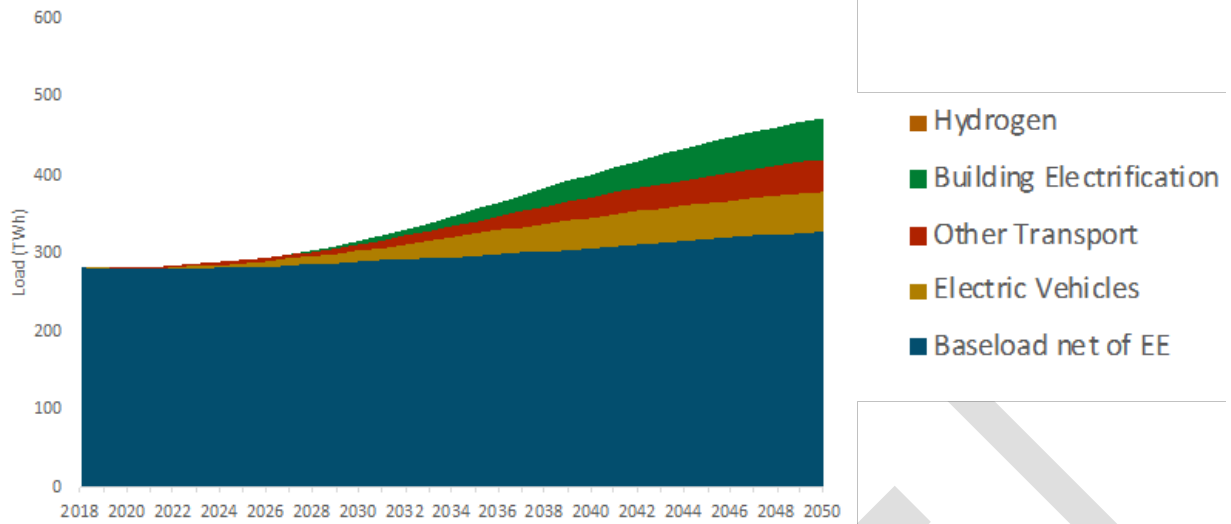
¹⁴² Lazard. November 2019. [Lazard's Levelized Cost of Storage Analysis- Version 5.0](https://www.lazard.com/media/451087/lazards-levelized-cost-of-storage-version-50-vf.pdf), <https://www.lazard.com/media/451087/lazards-levelized-cost-of-storage-version-50-vf.pdf>.

¹⁴³ National Renewable Energy Laboratory. November 2018. [2018 U.S. Utility-Scale Photovoltaics Plus-Energy Storage System Costs Benchmark](https://www.nrel.gov/docs/fy19osti/71714.pdf), <https://www.nrel.gov/docs/fy19osti/71714.pdf>.

¹⁴⁴ Governor Arnold Schwarzenegger, [Executive Order S-3-05](https://www.library.ca.gov/Content/pdf/GovernmentPublications/executive-order-proclamation/5129-5130.pdf), June 1, 2005, <https://www.library.ca.gov/Content/pdf/GovernmentPublications/executive-order-proclamation/5129-5130.pdf>.

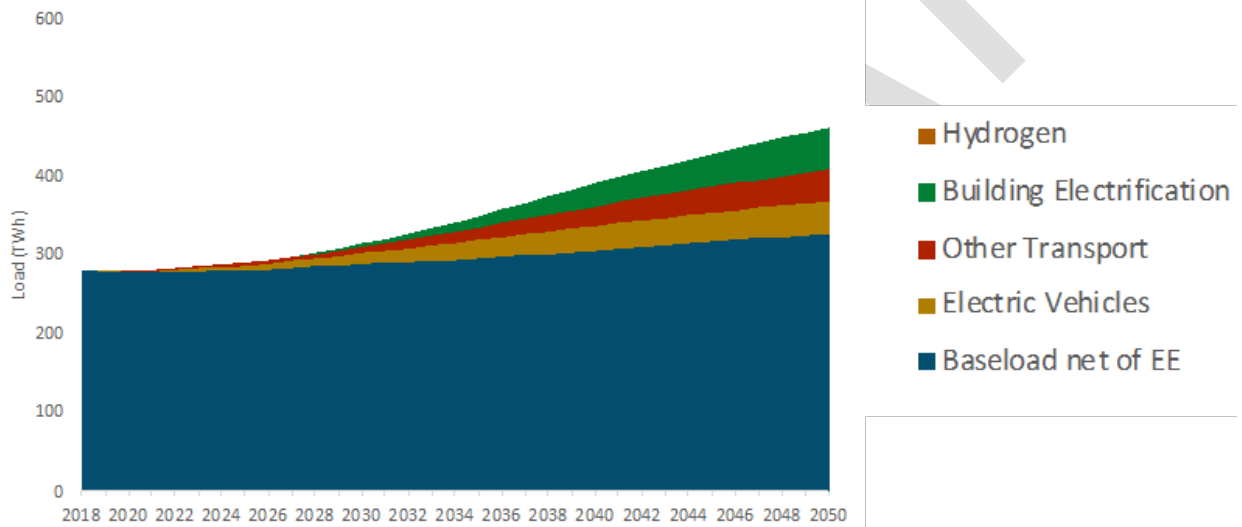
¹⁴⁵ Mahone, Amber, Zachary Subin, Jenya Kahn-Lang, Douglas Allen, Vivian Li, Gerrit De Moor, Nancy Ryan, Snuller Price. 2018. [Deep Decarbonization in a High Renewables Future: Updated Results from the California PATHWAYS Model](https://www2.energy.ca.gov/2018publications/CEC-500-2018-012/CEC-500-2018-012.pdf). California Energy Commission. Publication Number: CEC-500-2018-012. <https://www2.energy.ca.gov/2018publications/CEC-500-2018-012/CEC-500-2018-012.pdf>.

Figure 22: High Electrification Demand Scenario Annual Loads by Category



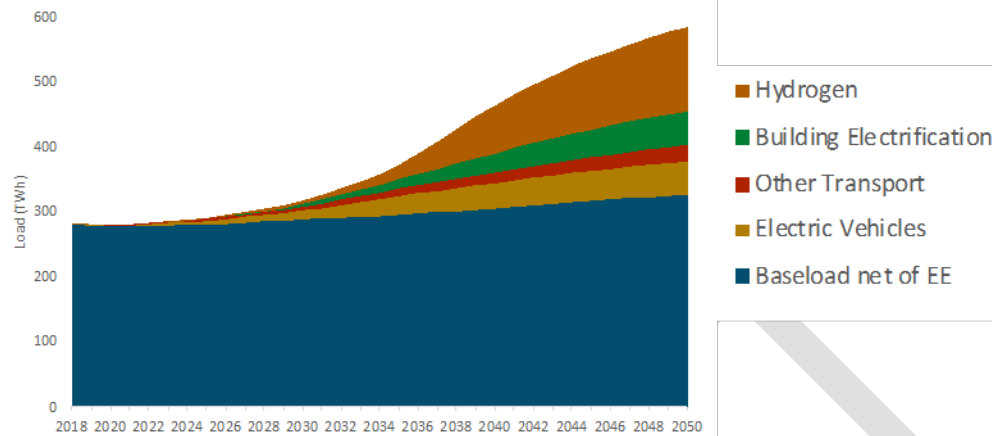
Source: E3 analysis

Figure 23: High Biofuels Demand Scenario Annual Loads by Category



Source: E3 analysis

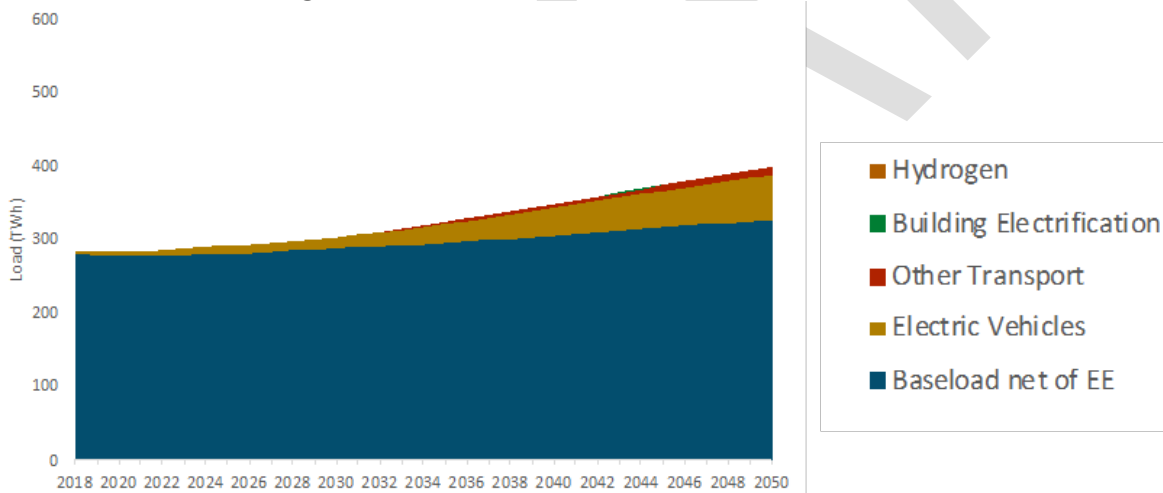
Figure 24: High Hydrogen Demand Scenario Annual Loads by Category¹⁴⁶



Source: E3 analysis

Additionally, the study utilized a Reference scenario developed to align with the 2019 California Energy Demand Forecast through 2030 and an extrapolation of that forecast through 2045,¹⁴⁷ as shown in **Figure 25**.

Figure 25: Reference Demand Scenario



Source: E3 analysis

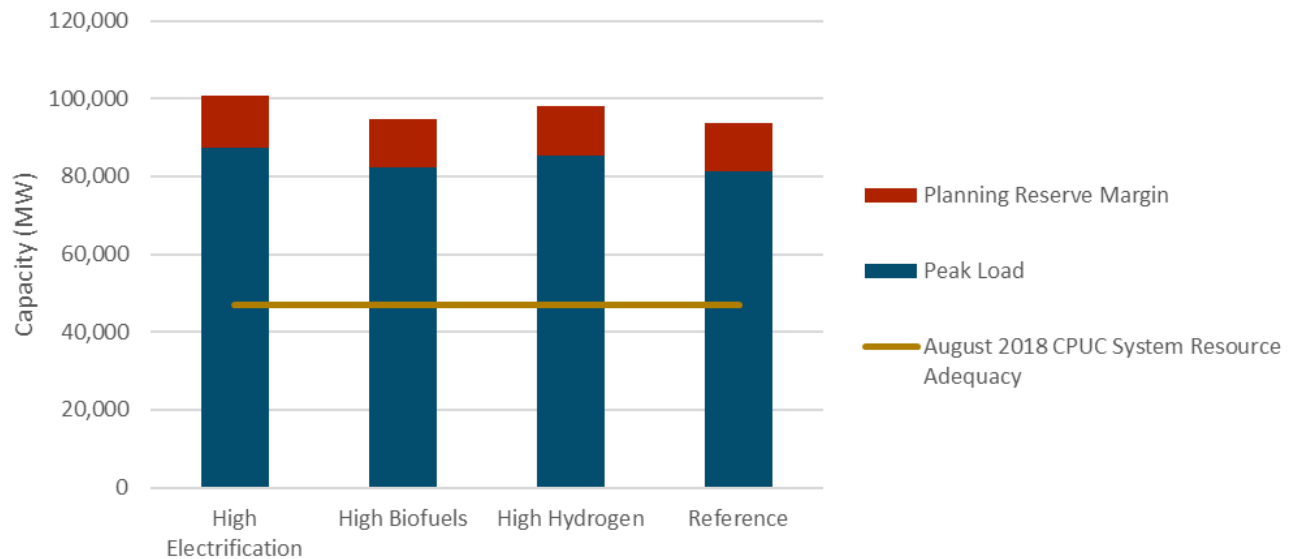
¹⁴⁶ Note that hydrogen for demand-side end uses (such as vehicles) was assumed to be produced on-grid (in other words, have corresponding electric load), while hydrogen for the supply-side hydrogen fuel cell was assumed to be produced off-grid.

¹⁴⁷ California Energy Commission. February 2020. [2019 Integrated Energy Policy Report](https://www.energy.ca.gov/data-reports/reports/integrated-energy-policy-report/2019-integrated-energy-policy-report). CEC. Publication Number: CEC-100-2019-001-CMF. <https://www.energy.ca.gov/data-reports/reports/integrated-energy-policy-report/2019-integrated-energy-policy-report>.

Each of the demand scenarios includes a significant increase in demand from 2020, ranging between a 22 percent increase by 2045 in the Reference Scenario and an 87 percent increase in the High Hydrogen Scenario.

With the substantial growth in annual loads by 2045, each scenario shows a near doubling of resource adequacy requirements compared to present day, as shown in **Figure 26**.^{148, 149}

Figure 26: 2045 Resource Adequacy Requirement for the High Electrification, High Biofuels, High Hydrogen and Reference Demand Scenarios



Source: CEC staff and E3 analysis

Additional information about the demand scenarios and demand assumptions can be found in the [Input & Assumptions](#) documentation.

Zero-Carbon Load Coverage

Three zero-carbon load coverage targets, as illustrated in **Figure 27**, were considered in this study:

- A “60 percent RPS” load coverage target with a constant 60 percent of retail sales being met by RPS eligible resources through 2045. This load coverage target acts as a counterfactual — or reference — in order to evaluate impacts of the 2045 100 percent clean electricity target.

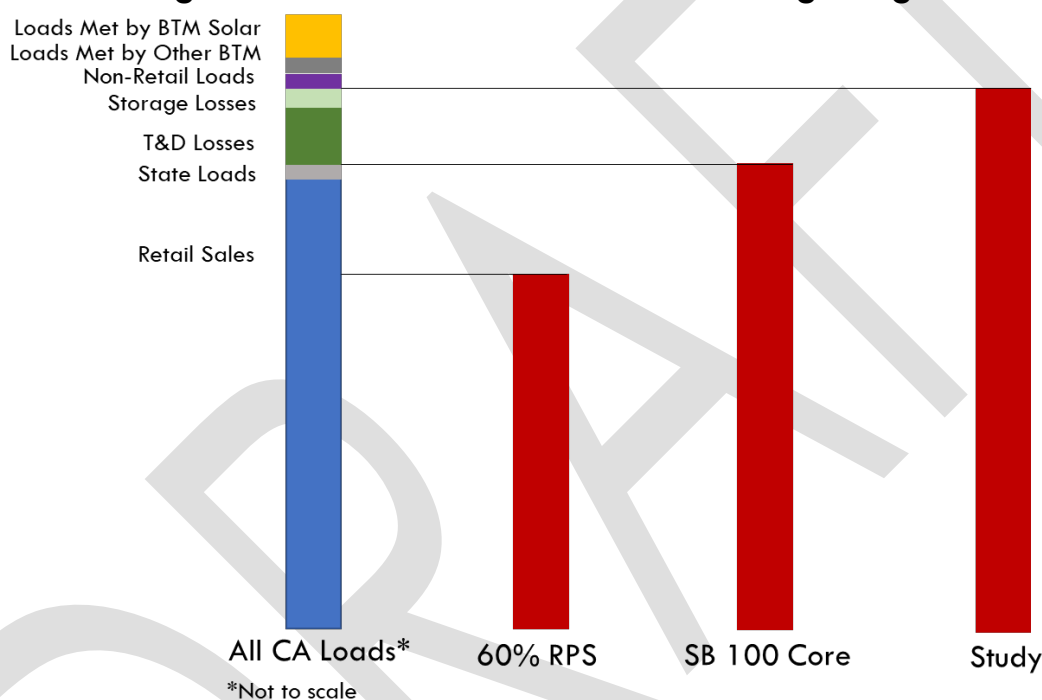
¹⁴⁸ The RESOLVE reliability module resource adequacy requirement is peak load plus a 15% planning reserve margin; this reserve margin value is a user configurable input variable.

¹⁴⁹ Figure 7 references the August 2018 CPUC System Resource Adequacy resource total. This number represents the capacity requirement for approximately 80% of state loads. Publicly owned utilities have separate resource adequacy processes.

- The “SB 100 Core” load coverage target is consistent with the joint agencies’ interpretation of SB 100 and 100 percent of retail sales plus state agency loads in 2045 are met by zero carbon generation. Interim years include a linear zero-carbon target from 2030 to 2045.
- The “Study” load coverage target goes beyond the joint agencies’ interpretation of SB 100 and 100 percent of retail sales, state loads, transmission and distribution losses and storage losses in 2045 are met by zero carbon resources. Interim years include a linear zero-carbon target from 2030 to 2045.

All scenarios include a 60 percent RPS target in 2030 as required by SB 100.

Figure 27: 2045 Zero-Carbon Load Coverage Targets



Scenario Framework

SB 100 states that the joint agency report shall include “alternative scenarios in which the policy...can be achieved and the estimated costs and benefits of each scenario.” Additionally, the statute requires the 2021 Report to include “a review of the policy...focused on technologies, forecasts, then-existing transmission, and maintaining safety, environmental and public safety protection, affordability, and system and local reliability.”

The modeling included in this report evaluates the costs and benefits of various technological pathways to meet the 2045 target, while acknowledging

that costs, performance, and availability of commercialized technologies will change over the next 25 years. Future modeling will be updated accordingly.

While the primary focus of this report is to analyze scenarios based on established cost and performance data and the joint agencies' interpretation of SB 100, the joint agencies recognize the importance of analyzing outcomes beyond these assumptions to support broader energy and climate planning and public health considerations. As such, scenarios are broken into two categories, "core scenarios" and "study scenarios."

Core Scenarios

The "Core Scenarios" modeled for the 2021 report are consistent with the joint agencies' interpretation of the statute, and therefore include the proposed loads subject to SB 100 (retail sales plus state agency loads) in the zero-carbon target. Generation applied toward meeting the zero-carbon target includes generation from resources that meet the zero-carbon criteria as described in the Modeling Scope section of this chapter.

The scenarios reflect a central, "SB 100 Core Scenario," with the default assumptions of the SB 100 Core Load Coverage Target, High Electrification Demand Scenario, and all candidate resources available for selection by the model. Sensitivities then explore the impact of changing specific assumptions. Core Scenarios are listed in **Table 10**.

Table 10: SB 100 Core Scenario Classification List

Scenario Classification	Scenario Description
60% RPS (Counterfactual)	60% RPS through 2045
SB 100 Core Scenario	Core Load Coverage; High Electrification Demand; All candidate resources available
SB 100 Core, Demand Sensitivities	Change: Demand Scenarios or Load Shape
SB 100 Core, Resource Sensitivities	Change: Candidate Resource Availability

Study Scenarios

The "Study Scenarios" are exploratory analyses that examine outcomes outside of the scope of the joint agencies' working interpretation of the SB 100 policy. They are intended to provide additional information for consideration and support broader state energy, climate planning and public health efforts. Study scenarios should not be interpreted as asserting the state's ability or intention to regulate beyond the interpreted scope of SB 100. Rather, they are intended to advance an

understanding of long-term planning beyond the scope of SB 100. Study scenarios are listed in **Table 11**.

Table 11: Study Scenario Classification List

Scenario Classification	Scenario Description
Expanded Load Coverage	Core Load Coverage plus storage and T&D losses; High Electrification Demand; All candidate resources available
Expanded Load Coverage, Demand Sensitivities	Change: Demand Scenarios
Expanded Load Coverage, Resource Sensitivities	Change: Candidate Resource Availability
Zero Carbon Firm Resources	Add generic zero carbon firm resources to candidate resources as a proxy for emerging zero-carbon technologies
Accelerated Timelines	Accelerate 100% target to 2030, 2035, and 2040
No Combustion	No conventional combustion resources included (fossil and biomass based); retire all in-state combustion resources by 2045

Results

The SB 100 modeling resulted in the following key findings:

- SB 100 is achievable and will require significant resource capacity to meet the 2045 target and increasing electric demand.
- Gas capacity is maintained for resource adequacy, although gas generation decreases by half compared to a 60% RPS future.
- SB 100 reduces electric sector GHG emissions to around 24 MMT CO₂ in 2045 in a High Electrification future.
- Demand is a significant driver of new resource needs.
- Demand flexibility reduces total new resource needs and total supply cost.
- Cost-competitive zero-carbon firm resources would reduce total resource needs and total system costs.

- A no-combustion scenario appears technically achievable and results in significant new capacity and increased total resource cost compared to the SB 100 Core scenario.

Central Core and Study Scenario Results

All scenarios modeled result in significant capacity additions. **Figure 28** shows the cumulative capacity additions, plus the assumed new customer-side solar, for three scenarios with different zero-carbon load coverage targets, 60% RPS (60 percent of retail sales), SB 100 Core (100 percent of retail sales and state loads), and Study (Core loads plus system losses) with High Electrification demand. Across all scenarios, the customer-side solar included is a modeling input, representative of projected customer-side solar adoption. No additional customer-scale solar was selected in the optimization.

In the 60% RPS scenario, a total of 79 GW of utility-scale capacity is added by 2045, including:

- All 4.3 GW of assumed available in-state wind
- 1.8 GW of out-of-state wind
- 33.8 GW of utility-scale solar
- 29 GW of battery storage
- 3.1 GW of pumped storage
- 440 MW of shed DR
- 3 GW of new gas generation

While the RPS target remains at 60 percent after 2030, increased electricity demand in the High Electrification demand scenario still drives the need for a significant amount of additional renewable energy resources, storage, and some gas resources.

In the SB 100 Core scenario, 144 GW of utility-scale capacity additions are selected by 2045, including:

- All 4.3 GW of assumed available in-state wind
- All 10 GW of assumed available offshore wind
- All 4 GW of assumed available long duration storage
- 8.3 GW of out-of-state wind
- 67 GW of utility-scale solar
- 135 GW of geothermal
- 50 GW of battery storage

Additionally, the model economically retires 3.3 GW of gas capacity.

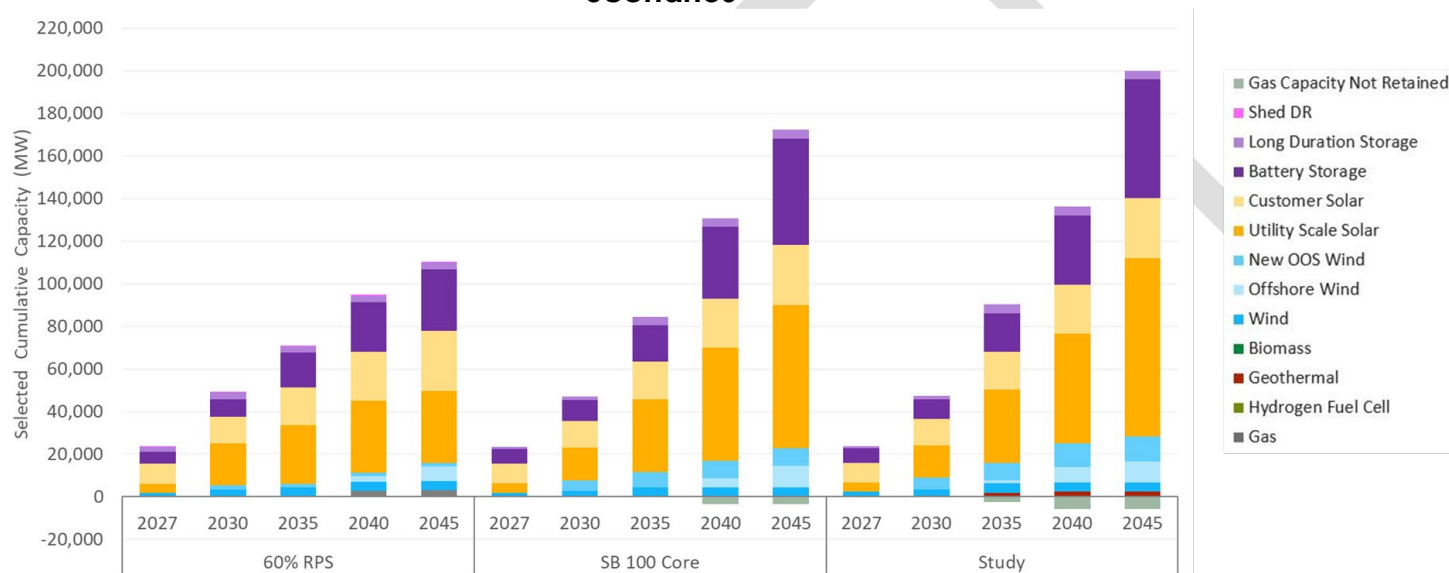
In the Study Scenario (expanded load coverage), a total of 172 GW of utility scale capacity additions are selected by 2045, including:

- All 4.3 GW of assumed available in-state wind

- All 10 GW of assumed available offshore wind
- All 4 GW of assumed available long duration storage
- 11.6 GW of out-of-state wind
- 84 GW of utility-scale solar
- 2.3 GW of geothermal
- 55 GW of battery storage

Additionally, the model economically retires 5.7 GW of gas capacity.

Figure 28: Cumulative Capacity Additions for the 60% RPS, SB 100 Core and Study Scenarios

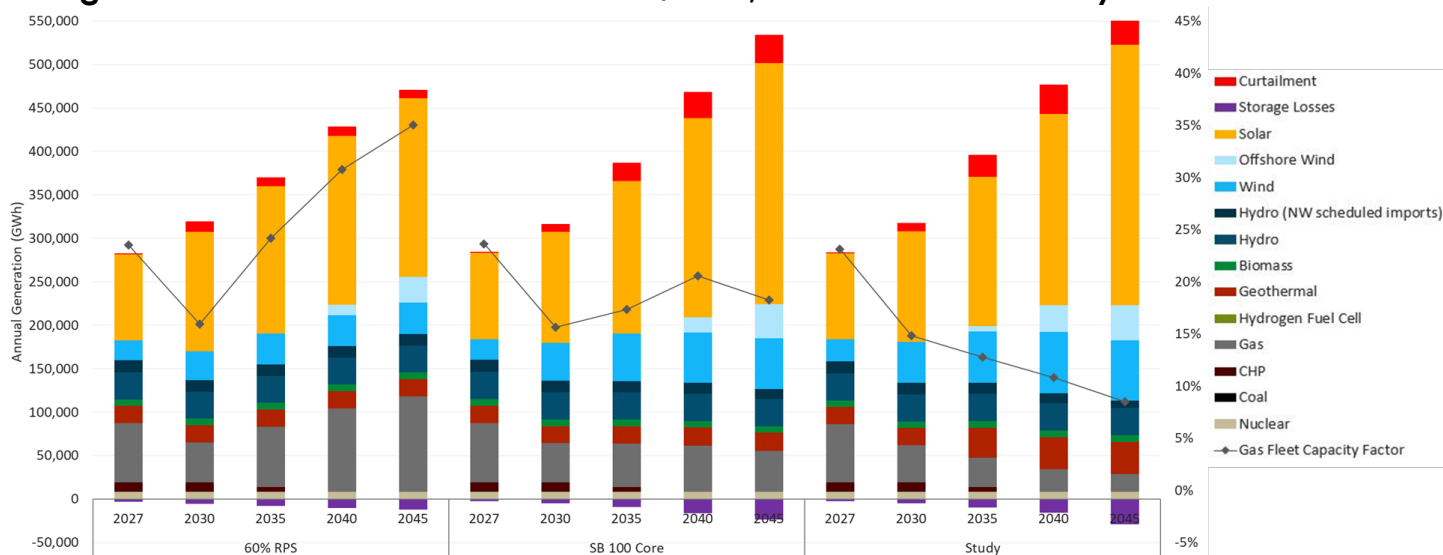


Source: CEC staff and E3 analysis

The annual generation in each of the scenarios increases significantly over the modeled years, as shown in **Figure 29**. In the 60% RPS scenario, gas generation and the gas fleet capacity factor increase between 2030 and 2045 (i.e., gas generators are run more often). On the other hand, in both the SB 100 Core and Study (expanded load coverage) scenarios, gas generation and gas fleet capacity factors decrease between 2027 and 2045.

Renewable curtailment increases with the stringency of the zero-carbon target. In 2045, curtailment reached 3 percent in the 60% RPS scenario, 7 percent in the SB 100 Core scenario, and 11 percent in the Study (expanded load coverage) scenario.

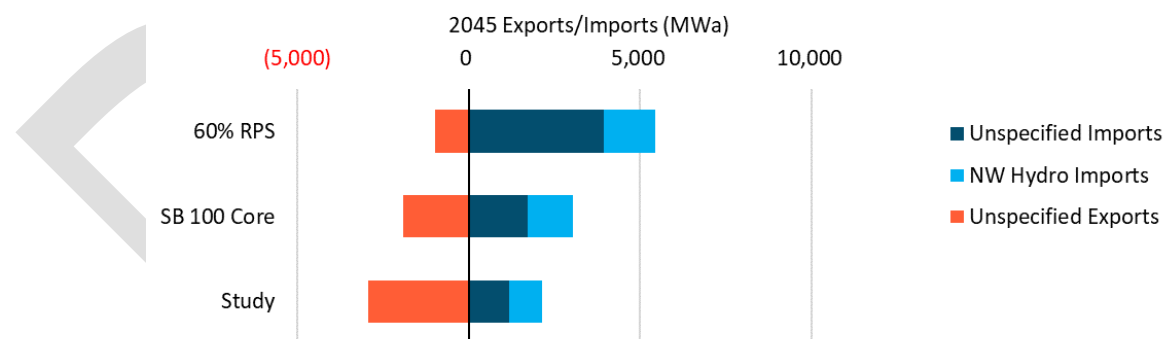
Figure 29: Annual Generation for the 60% RPS, SB 100 Core and Study Scenarios



Source: CEC staff and E3 analysis

As shown in **Figure 30**, as the stringency of the zero-carbon target increases, average imports decrease and average exports increase.

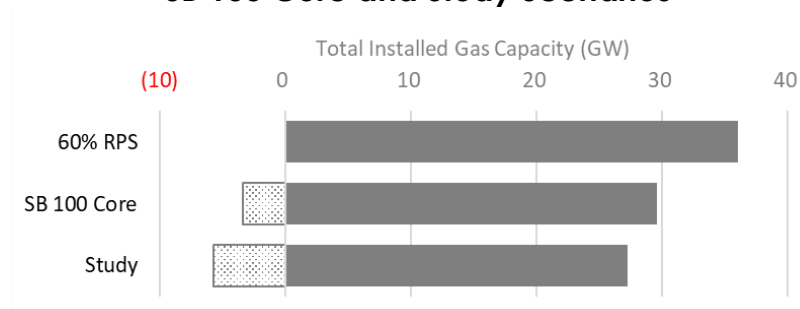
Figure 30: Average Imports and Exports in 2045 for the 60% RPS, SB 100 Core and Study Scenarios



Source: CEC staff and E3 analysis

While both the SB 100 Core and Study (expanded load coverage) scenarios show decreases in gas generation, much of the gas fleet is retained, as shown in **Figure 31**.

Figure 31: Total Installed (Existing and New) and Retired Gas Capacity for the 60% RPS, SB 100 Core and Study Scenarios



Source: CEC staff and E3 analysis

This analysis assumes no additional gas generators retirements beyond those planned at the time of modeling.¹⁵⁰ Additional retirements before the first modeled year would likely increase economic gas retention and/or increase storage additions. Gas maintenance costs are consistent with the NREL ATB's projected Fixed operations and maintenance (O&M). Comparison to CPUC Resource Adequacy reported average contract prices suggest that costs included in NREL's ATB may be an underestimate of gas maintenance costs.¹⁵¹ Higher than modeled gas fleet maintenance costs may decrease economic gas retention and/or increase total scenario cost.

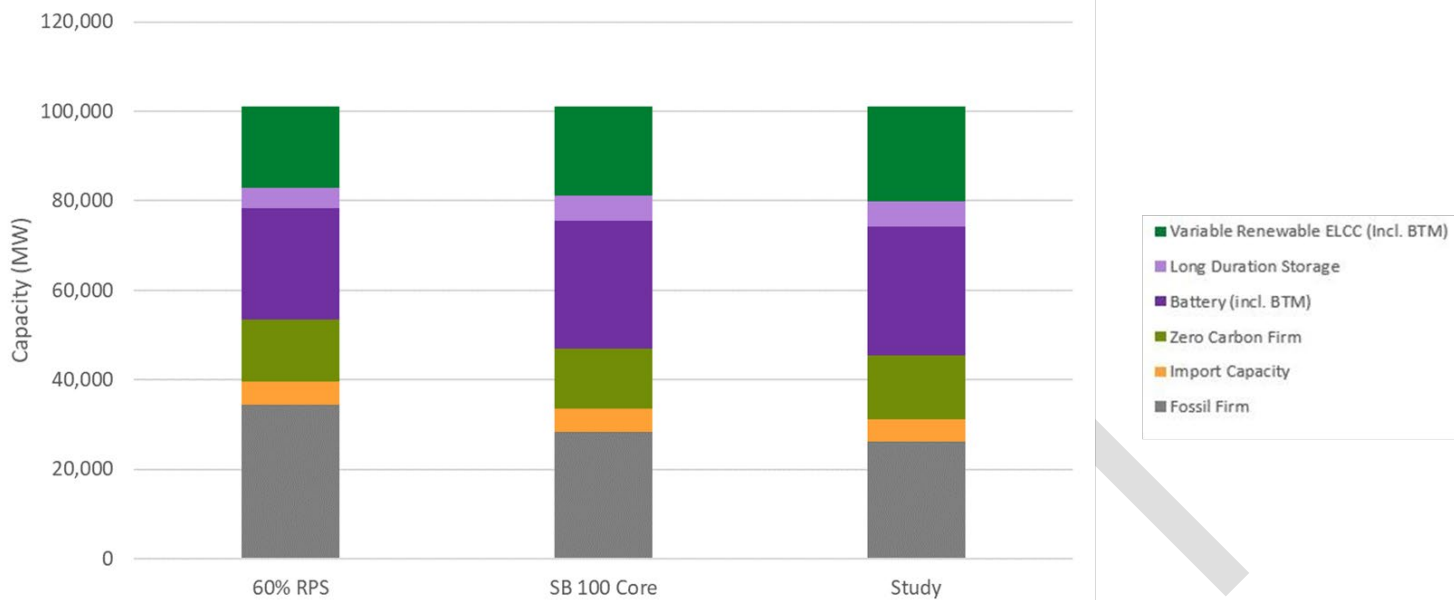
Significant gas capacity is economically retained in order to contribute to meeting the system resource adequacy requirements, as shown in **Figure 32**.¹⁵² Comparing across scenarios, despite the significant increase in variable renewable energy nameplate capacity, the ELCC contributions increase relatively little, with a marginal ELCC for solar at 2 percent and a marginal ELCC for wind at 19 percent. In scenarios where the optimization results in more battery storage, there are increases in economic gas retirements. While there is a resource adequacy constraint in the model (i.e., a 15 percent planning reserve margin), a full resource adequacy analysis is necessary to determine whether the portfolios produced are resource adequate.

¹⁵⁰ It is assumed the remaining once-through-cooling units retire on their planned retirement schedule. No other gas generators are assumed to retire.

¹⁵¹ California Public Utilities Commission. August 2019. [2018 CPUC Resource Adequacy Report](https://www.cpuc.ca.gov/uploadedFiles/CPUC_Public_Website/Content/Utilities_and_Industries/Energy/Energy_Programs/Electric_Power_Procurement_and_Generation/Procurement_and_RA/RA/2018%20RA%20Report.pdf), https://www.cpuc.ca.gov/uploadedFiles/CPUC_Public_Website/Content/Utilities_and_Industries/Energy/Energy_Programs/Electric_Power_Procurement_and_Generation/Procurement_and_RA/RA/2018%20RA%20Report.pdf.

¹⁵² Economic retention does not mean gas resources are the only resource that can provide capacity but are the most economic resource to do so in these scenarios, given current inputs and assumptions.

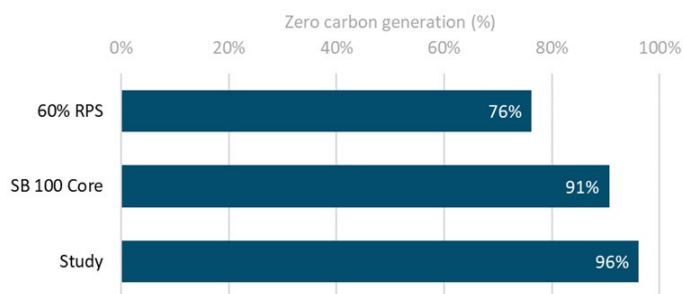
Figure 32: System Resource Adequacy Contributions for the 60% RPS, SB 100 Core and Study Scenarios



Source: CEC staff and E3 analysis

Figure 33 shows that total zero-carbon generation increases with the stringency of the zero-carbon load coverage target. The SB 100 Core target results in 91 percent of generation coming from zero carbon resources.¹⁵³

Figure 33: Zero Carbon Generation for the 60% RPS, SB 100 Core and Study Scenarios



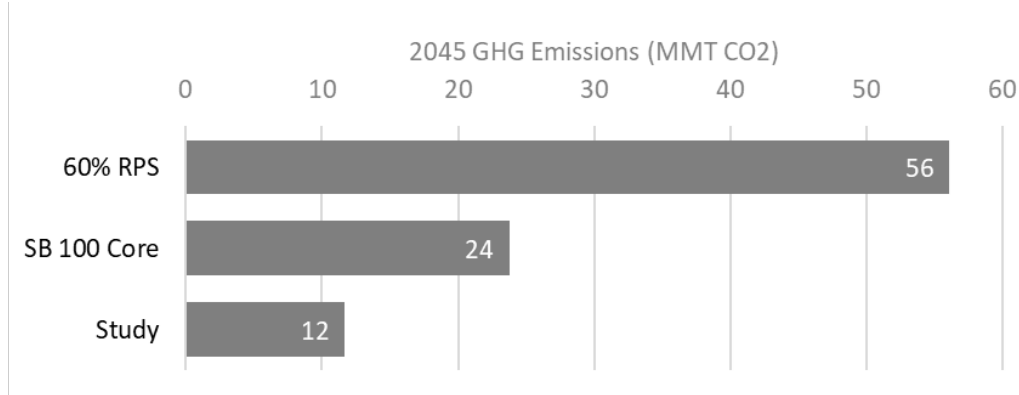
Source: CEC staff and E3 analysis

The total electric sector GHG emissions for each scenario trends inversely with the zero-carbon load coverage, as shown in **Figure 34**. None of the scenarios modeled include a GHG constraint. However, the scenarios provide an opportunity to understand GHG emission reductions that could occur under different resource futures. The GHG emissions for the 60% RPS scenario, at 56 million metric tons CO₂-equivalent (MMT) in 2045, are only 11 percent below present-day electric sector GHG emissions, at 63

¹⁵³ Zero-carbon generation, as reported here includes customer-side solar, which does not count towards the SB 100 target.

MMT,¹⁵⁴ despite the increased RPS target due to increased loads driven by electrification.¹⁵⁵ The SB 100 Core and Study (expanded load coverage) scenarios result in emissions decreasing to 24 MMT and 12 MMT, respectively.

Figure 34: Greenhouse Gas Emissions for the 60% RPS, SB 100 Core and Study Scenarios



Source: CEC staff and E3 analysis

The annual total resource cost (TRC) for each scenario increases with the tightening of the zero-carbon load coverage level. (Note that all costs presented are directional and require further analysis.) The TRC includes non-modeled, existing costs which are the same across all scenarios, as well as scenario-specific non-modeled costs that vary by demand sensitivities. It also includes scenario-specific fixed costs, which are levelized capital investments associated with generation, transmission, storage and shed demand response resources selected in the model, as well as operating costs, as shown in **Table 12**. A full breakdown of costs associated with all scenarios can be found in the SB 100 Modeling Data Tables.

These do not include costs associated with new utility programs or distribution upgrades. “Average cost” as represented in **Table 12** and all cost summary tables in this report do not represent projected retail rates and are intended to illustrate the average impact across customer classes of each scenario for each kWh of retail load. Investments in renewables, storage and transmission constitute the primary differences in costs.

154 California Air Resources Board. [California Greenhouse Gas Inventory for 2000-2018- by Category as Defined in the 2008 Scoping Plan](https://ww3.arb.ca.gov/cc/inventory/data/tables/ghg_inventory_scopingplan_sum_2000-18.pdf).
https://ww3.arb.ca.gov/cc/inventory/data/tables/ghg_inventory_scopingplan_sum_2000-18.pdf.

155 This analysis does not assess economy-wide emission reductions that may be associated with electrification.

Table 12: 2045 Annual Cost Summary for the 60% RPS, SB 100 Core and Study Scenario

\$ Billions (2016)	60% RPS	SB 100 Core	Study
Non-modeled Costs	\$38.2	\$38.2	\$38.2
Scenario Fixed Costs ¹⁵⁶	\$9.8	\$18.7	\$24.8
Total Operating Costs	\$6.9	\$2.5	\$0.5
Total Revenue Requirement	\$54.9	\$59.4	\$63.5
Customer Costs	\$6.7	\$6.7	\$6.7
Total Resource Costs	\$61.7	\$66.1	\$70.2
Retail Sales (TWh)	372	372	372
Average Cost (¢/kWh)	14.8	16.0	17.0

Source: CEC staff and E3 analysis

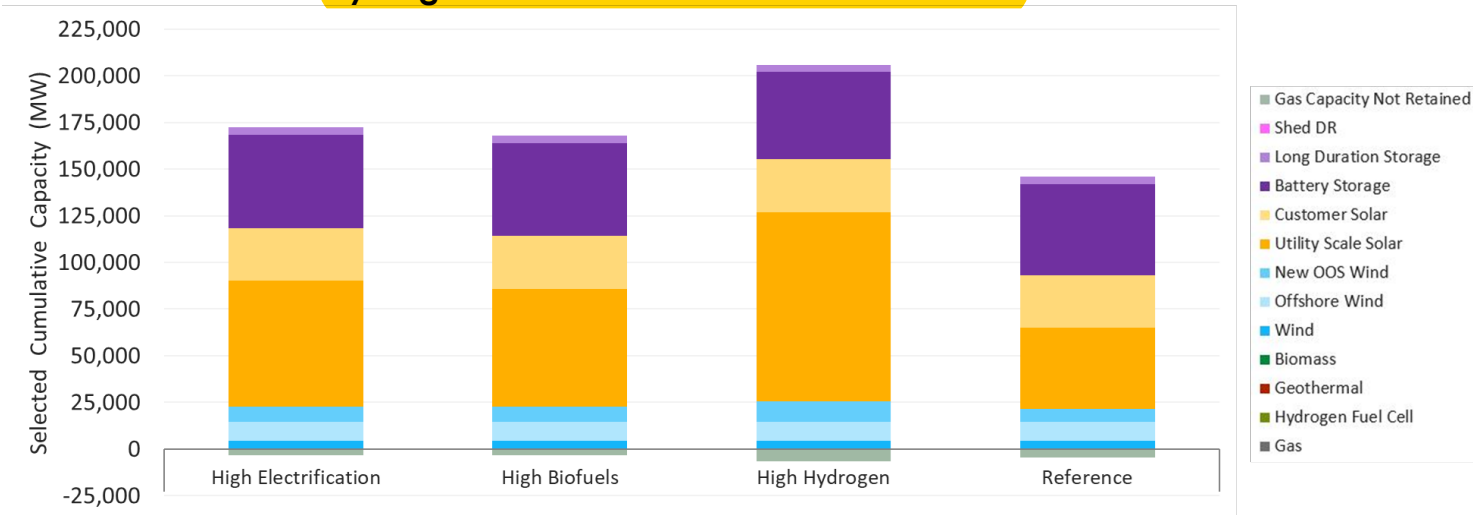
Demand Sensitivities

Evaluating the impact of different demand scenarios provides insight into how various economy-wide approaches to decarbonization impact the pathway to achieving SB 100. As shown in **Figure 35**, different economy-wide scenarios do not change the composition of the portfolio but do significantly impact the total capacity added, particularly the quantity of solar and battery storage capacity added.

Across all scenarios, the maximum available long-duration storage, in-state wind and offshore wind resources made available to the model are selected. The selection of new out-of-state wind ranges from 7 GW in the Reference scenario to 11 GW in the High Hydrogen scenario. The amount of solar selected by 2045 ranges from 43 to 67 GW. The amount of battery storage selected by 2045 ranges from 39 to 50 GW.

¹⁵⁶ Scenario Fixed Costs include Baseline Thermal Fixed Costs, New Thermal Fixed Costs, New Renewables Fixed Costs, New Storage Fixed Costs, New DR Fixed Costs and New Transmission Fixed Costs.

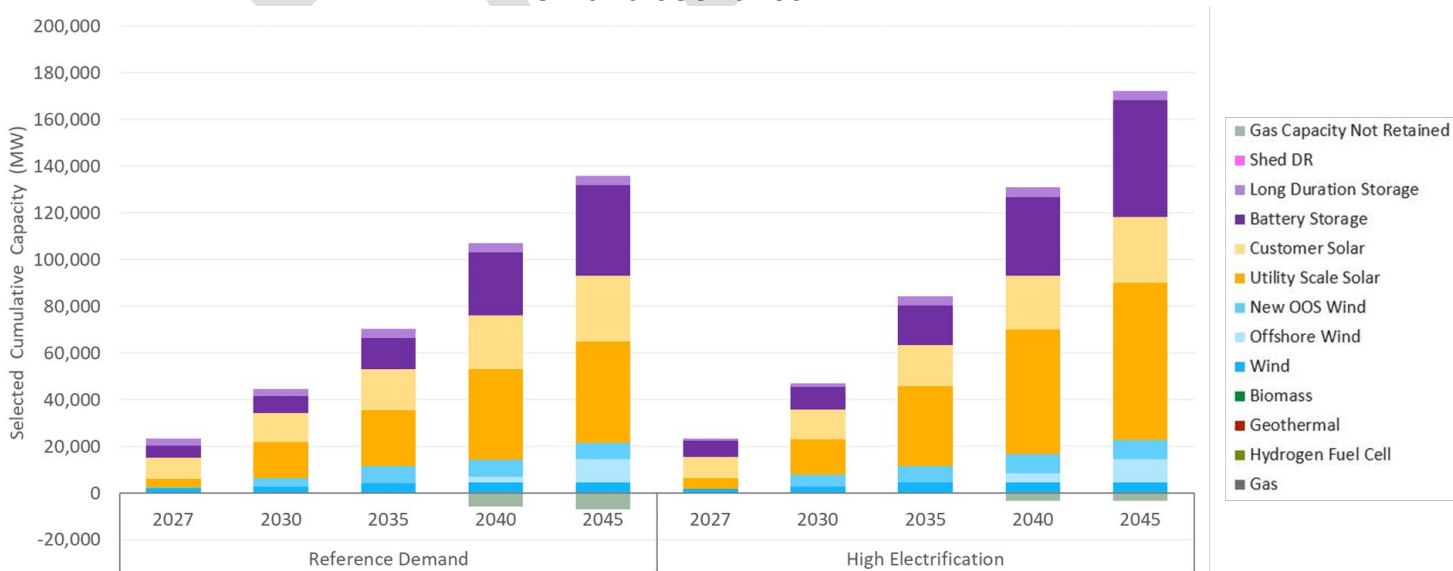
Figure 35: Cumulative Resource Build in 2045 for High Electrification, High Biofuels, High Hydrogen and Reference Demand Scenarios



Source: CEC staff and E3 analysis

The timing of wind selection does not change between the Reference and High Electrification demand scenarios, as shown in **Figure 36**. After 2030, the High Electrification scenario requires increasing solar and battery capacity each year compared to the Reference scenario.

Figure 36: Cumulative Capacity Additions for the Reference and High Electrification Demand Scenarios



Source: CEC staff and E3 analysis

The TRC for the demand sensitivities increase with increased annual loads. However, the average cost per kWh decreases. While increased electricity demand can provide downward pressure on rates, infrastructure associated with hydrogen production or high levels of electrification are not included in this analysis, which could offset part or

all of the rate decrease. The scenarios do not include costs associated with electrification, such as distribution upgrades or incentive programs, or other infrastructure required for biofuels and hydrogen, which may impact the relative cost to utility ratepayers. Average costs presented in **Table 13** are directional comparisons of demand scenarios and require additional analysis to include infrastructure costs associated with the demand scenarios.

Table 13: 2045 Annual Electricity Cost Summary for the High Electrification, High Biofuels, High Hydrogen and Reference Demand Scenarios

\$ Billions (2016)	High Elec.	High Biofuels	High Hydrogen¹⁵⁷	Reference
Non-modeled Costs	\$38.2	\$38.1	\$38.1	\$38.0
Scenario Fixed Costs	\$18.7	\$17.6	\$23.6	\$13.5
Total Operating Costs	\$2.5	\$2.4	\$3.0	\$1.8
Total Revenue Requirement	\$59.4	\$59.4	\$71.4	\$53.2
Customer Costs	\$6.7	\$6.7	\$6.7	\$6.7
Total Resource Costs	\$66.1	\$66.1	\$70.2	\$60.0

Source: CEC staff and E3 analysis

While the previous demand sensitivities focused on different economy-wide scenarios and varied by total annual electric energy demand, the shape and flexibility of electricity loads have the potential to significantly impact cost and resource build. While RESOLVE cannot at this time explicitly model load flexibility, the load shape and resource adequacy requirements can be modified to represent a future with greater load flexibility.

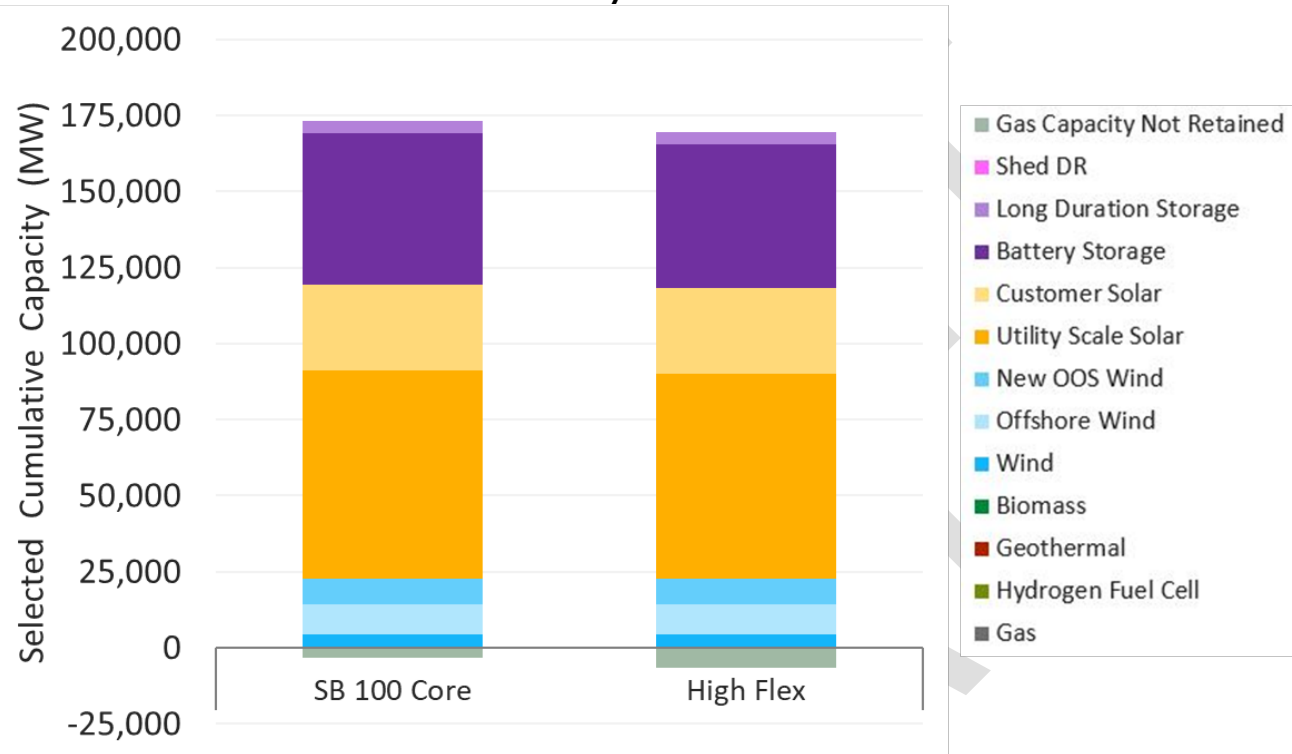
To achieve this, a High Flexibility Scenario was created. Load modifiers in the High Electrification demand scenario were adjusted to reflect managed charging profiles by electric vehicle drivers based on utility time-of-use rates and building flexibility based on the base case scenario in Lawrence Berkeley National Laboratory's (LBNL's) California Demand Response Study Phase 3.¹⁵⁸ It was also assumed that flexible load could contribute 6 GW to the annual system resource adequacy requirement.

¹⁵⁷ The High Hydrogen demand scenario includes all electrolysis loads for hydrogen production as retail sales.

¹⁵⁸ Lawrence Berkeley National Laboratory. July 2020. [The California Demand Response Potential Study, Phase 3: Final Report on the Shift Resource through 2030](https://eta-berkeley.lbl.gov/publications/the-california-demand-response-potential-study-phase-3-final-report-on-the-shift-resource-through-2030). [https://eta-](https://eta-berkeley.lbl.gov/publications/the-california-demand-response-potential-study-phase-3-final-report-on-the-shift-resource-through-2030)

Figure 37 shows the High Flexibility Scenario results in 2.7 GW avoided battery storage build and a decrease in economic gas retention by 3.3 GW compared to the SB 100 Core Scenario, with the same annual electric energy demand.

Figure 37: Cumulative Capacity Additions in 2045 for the SB 100 Core and High Flexibility Scenarios



Source: CEC staff and E3 analysis

The High Flexibility Scenario also results in nearly \$1 billion of annual cost savings in 2045, compared to the SB 100 Core Scenario, primarily from avoided storage fixed costs, as shown in **Table 14**. The costs associated with programs to incentivize flexible load are not included in this analysis.

Table 14: 2045 Annual Cost Summary for the SB 100 Core and High Flexibility Scenarios

\$ Billions (2016)	SB 100 Core	High Flex
Non-modeled Costs	\$38.2	\$38.2
Scenario Fixed Costs	\$18.7	\$17.9
Total Operating Costs	\$2.5	\$2.4

publications.lbl.gov/sites/default/files/ca_dr_potential_study_-_phase_3_-_shift_-_final_report.pdf. The Base Scenario assumed DR-enabling technology prices and performance are frozen at present-day values.

Total Revenue Requirement	\$59.4	\$58.6
Customer Costs	\$6.7	\$6.7
Total Resource Costs	\$66.1	\$65.2
Retail Sales (TWh)	372	372
Average Cost (¢/kWh)	16.0	15.7

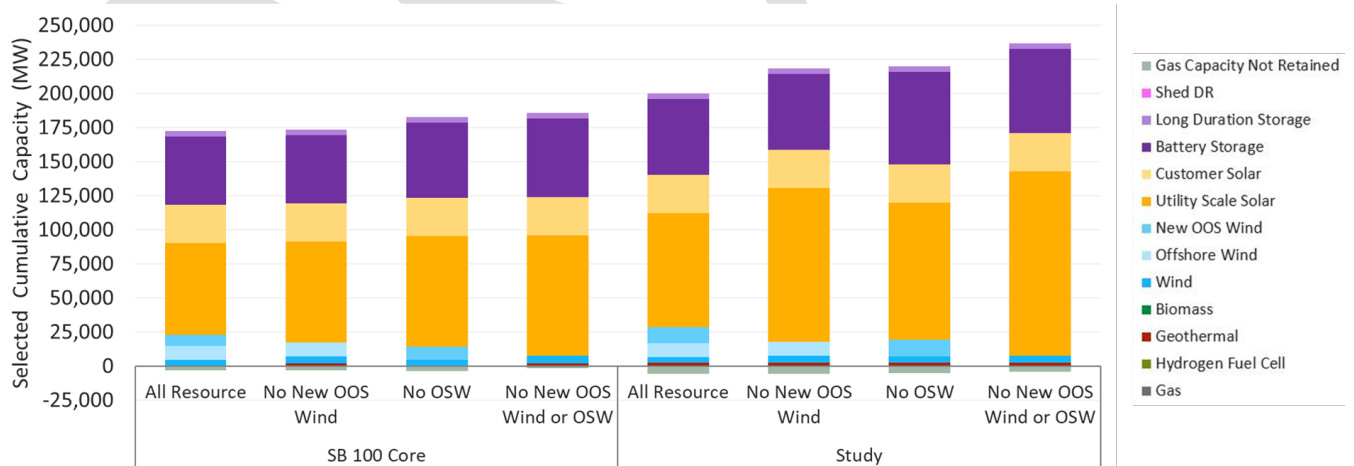
Source: CEC staff and E3 analysis

Resource Sensitivities

Evaluating futures where one or more resource types are not available or are not pursued can provide valuable planning information, especially for resources with long lead times for development. Resource sensitivities were included to evaluate the impact or benefit of pursuing new out-of-state wind resources and offshore wind resources.

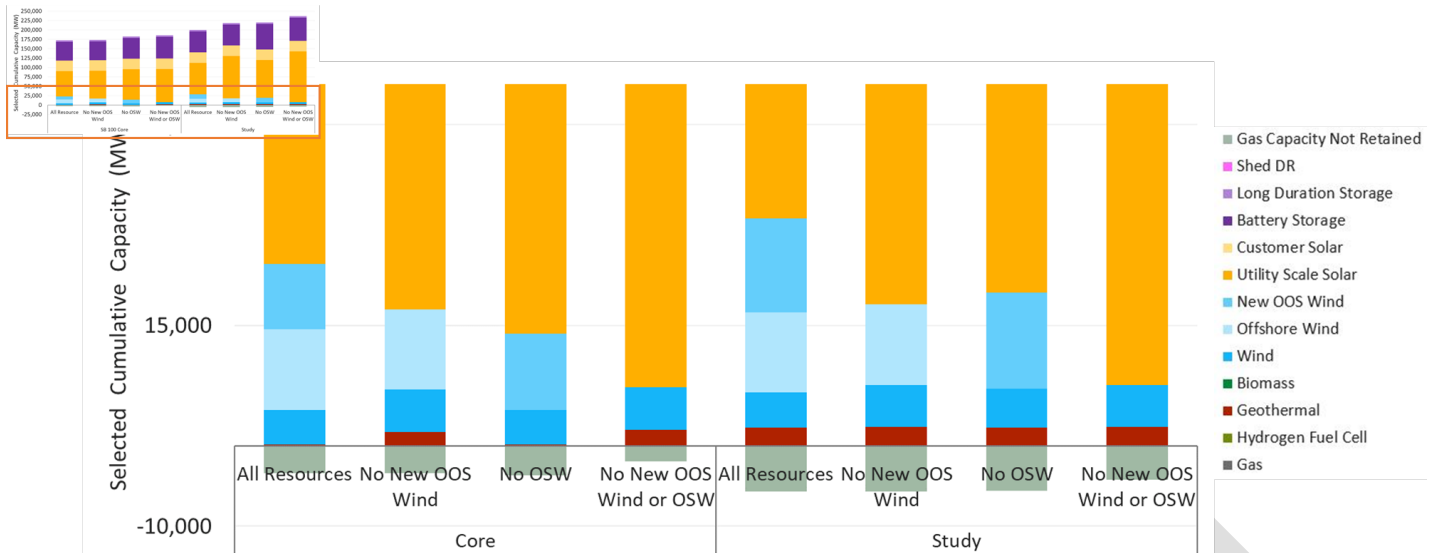
Figure 38 and **Figure 39** show resource sensitivities that include “No New Out-of-State (OOS) Wind,” “No Offshore Wind (OSW),” and “No New OOS Wind or OSW” under both the SB 100 Core and Study load coverages. In nearly all scenarios in which either or both the wind resources are not available or not pursued, the model selects increased geothermal capacity. Utility-scale solar and battery storage meet the remaining energy and capacity needs. The “SB 100 Core No New OOS Wind or OSW” requires 21 GW more solar capacity and 14 GW more storage capacity than the “SB 100 Core All Resources Scenario.”

Figure 38: Cumulative Resource Builds for the Core and Study Demand Sensitivities in 2045



Source: CEC staff and E3 analysis

Figure 39: Cumulative Resource Builds for the Core and Study Demand Sensitivities in 2045



Source: CEC staff and E3 analysis

The TRC increases in each of the scenarios where one or both the wind resources are not available or not pursued are not included, as shown in **Table 15**. The primary contributor to increased costs are increased renewable resource and storage costs.

Table 15: 2045 Annual Costs Summary for the SB 100 Core All Resources, No New OOS Wind, No OSW, and No New OOS Wind or OSW Scenarios

\$ Billions (2016)	All Resources	No New OOS Wind	No OSW	No New OOS Wind or OSW
Non-modeled Costs	\$38.2	\$38.2	\$38.2	\$38.2
Scenario Fixed Costs	\$18.7	\$19.1	\$19.4	\$19.8
Total Operating Costs	\$2.5	\$2.7	\$2.6	\$2.8
Total Revenue Requirement	\$59.4	\$60.0	\$60.2	\$60.9
Customer Costs	\$6.7	\$6.7	\$6.7	\$6.7
Total Resource Costs	\$66.1	\$66.8	\$67.0	\$67.6
Retail Sales (TWh)	372	372	372	372
Average Cost (¢/kWh)	16.0	16.1	16.2	16.4

Source: CEC staff and E3 analysis

Study Scenario: Generic Zero-Carbon Firm Resources

Given the uncertainty of a 25-year planning horizon and the relatively conservative criteria for zero-carbon resource cost data utilized in the core scenarios, study

scenarios were included to evaluate the potential impact of commercialization of cost-competitive zero-carbon firm resources.

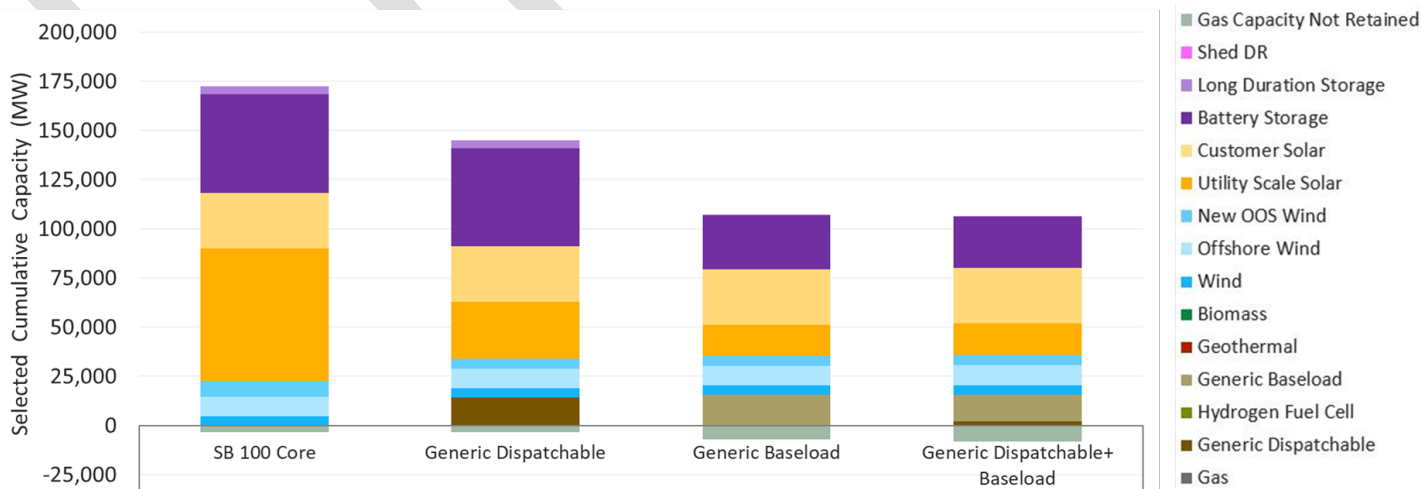
Several zero-carbon firm resources — geothermal, biomass and hydrogen fuel cells — are already included in the core scenarios as candidate resources. Of these, 135 MW of geothermal is selected in the SB 100 Core scenario, up to approximately 2 GW when new OOS wind or offshore wind are not available to the model. Neither biomass nor hydrogen fuel cells are selected in the core scenarios with the currently assumed cost projections.

The “generic dispatchable” resource and “generic baseload” resource included in these scenarios could represent already included technologies, should cost reductions be achieved, or a wide variety of emerging technologies, such as natural gas with 100 percent carbon capture, 100 percent hydrogen combustion, or other renewable fuels, should the cost profiles be similar to one of the modeled generic resources.

The “generic dispatchable” resource includes a moderate capital cost and operating cost. The “generic baseload” resource includes a high capital cost and low operating cost. Both resources’ LCOE are approximately \$60/MWh when operating at a 90 percent capacity factor.

In scenarios where either the generic dispatchable resource, generic baseload resource, or both are included as a candidate resource, the model selects approximately 15 GW of either or both resources in total, as shown in **Figure 40**. The inclusion of the lower cost zero-carbon firm resources also significantly lowers the utility scale solar and battery storage selected in the model. Utility scale solar selected by 2045 is reduced to 16-29 GW from 67 GW, while battery storage selection is reduced to 26-27 GW from 50 GW. Additionally, long duration storage selection is reduced from 4 GW to 300-600 MW and new OOS wind selected is reduced from 8.2 GW to 4.8 GW.

Figure 40: Cumulative Capacity Additions for the SB 100 Core and Generic Zero Carbon Firm Resource Scenarios in 2045



Source: CEC staff and E3 analysis

The Evolving Role of Geothermal

While the joint agencies attempt to use the most current publicly available and vetted cost data, there can be significant changes in available data after the modeling has been conducted. The NREL ATB is updated annually, usually with incremental adjustments to cost data. The 2020 ATB update, which was released after modeling for this report was underway, however, included a 30 percent reduction in geothermal cost projects, based on the Department of Energy Geovision Report.¹⁵⁹

This cost reduction projection places the geothermal LCOE below the LCOE of the generic zero-carbon firm resources modeled in these scenarios. As significant generic zero-carbon firm capacity was selected in the study scenario, it is likely that geothermal would be selected to a much greater extent should the updated cost data be utilized.

It is also worth noting that geothermal costs are heterogeneous and can vary widely depending on project location. Co-production of lithium from geothermal brine may also provide additional revenue streams, effectively lowering the cost of geothermal power, and will be evaluated by the Blue-Ribbon Commission on Lithium Extraction in California.^{160, 161}

Each of the generic zero-carbon firm resource scenarios resulted in significant decreases in TRC compared to the SB 100 Core scenario, as shown in **Table 16**. Cost reductions are driven by new renewable and transmission fixed costs.

Table 16: 2045 Annual Costs Summary for the SB 100 Core, Generic Dispatchable, Generic Baseload and Generic Dispatchable + Baseload Scenarios

\$ Billions (2016)	SB 100 Core	Generic Dispatchable	Generic Baseload	Gen. Dis. + Baseload
Non-modeled Costs	\$38.2	\$38.2	\$38.2	\$38.2
Scenario Fixed Costs	\$18.7	\$13.2	\$16.6	\$16.2
Total Operating Costs	\$2.5	\$6.0	\$2.5	\$2.9

¹⁵⁹ NREL ATB 2020 vs. 2019 Changes Reductions in geothermal costs are attributed to trends and predicted advancements in drilling efficiency and enhanced geothermal systems.

¹⁶⁰ Ventura, Susanna, Srinivas Bhamidi, Marc Hornbostel, Anoop Nagar. 2020. [Selective Recovery of Lithium from Geothermal Brines](https://www2.energy.ca.gov/2020publications/CEC-500-2020-020/CEC-500-2020-020.pdf). California Energy Commission. Publication Number: CEC500-2020-020. <https://www2.energy.ca.gov/2020publications/CEC-500-2020-020/CEC-500-2020-020.pdf>.

¹⁶¹ [Assembly Bill 1657](#) (E. Garcia, Chapter 271, Statutes of 2020), Blue Ribbon Commission on Lithium Extraction in California.

Total Revenue Requirement	\$59.4	\$57.4	\$57.4	\$57.4
Customer Costs	\$6.7	\$6.7	\$6.7	\$6.7
Total Resource Costs	\$66.1	\$64.1	\$64.1	\$64.1
Retail Sales (TWh)	372	372	372	372
Average Cost (¢/kWh)	16.0	15.4	15.4	15.4

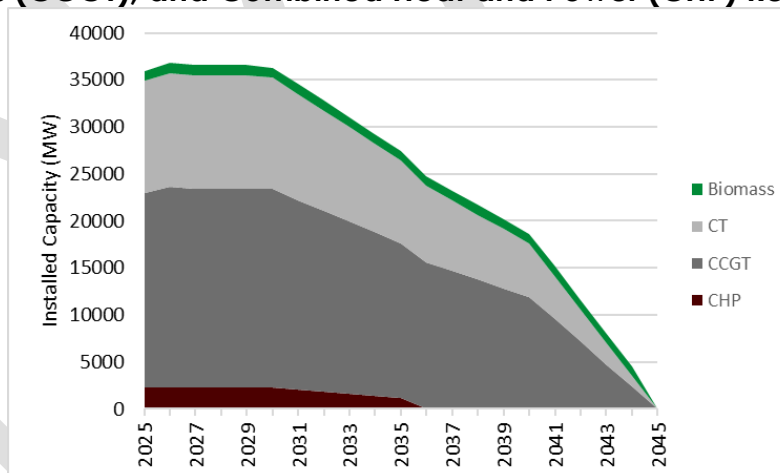
Source: CEC staff and E3 analysis

Study Scenario: No Combustion

While SB 100 does not preclude combustion resources from the resource portfolio, studying pathways in which combustion resources are expressly retired can provide insight into what it would take to significantly reduce the contribution to criteria pollutants and toxic air contaminants in California from supply-side electricity generation. To that end, a No Combustion scenario in which all combustion resources are retired over the planning horizon and no combustion resources are available as candidate resources was included as a study scenario.

In this scenario, all units that use a combustion technology, combustion turbines, combined cycle, combined heat and power¹⁶² and biomass, retire over the planning horizon, as shown in **Figure 41**. The High Electrification demand scenario was used.

Figure 41: Retirement Schedule for Biomass, Combustion Turbines (CT), Combined Cycles (CCGT), and Combined Heat and Power (CHP) Resources



Source: CEC staff and E3 analysis

With the retirement of all combustion resources, 61 GW of additional capacity is selected compared to the SB 100 Core Scenario. In addition to the resources selected in the SB 100 Core scenario, 25 GW of hydrogen fuel cells, the remaining 2.3 GW of

¹⁶² All combined heat and power facilities are assumed to retire after 2035 in all scenarios in this report.

geothermal, the remaining 3.8 GW new OOS wind, 18 GW of utility scale solar, 10 GW of battery storage and 1.1 GW of shed demand response were selected, as shown in **Figure 42**.

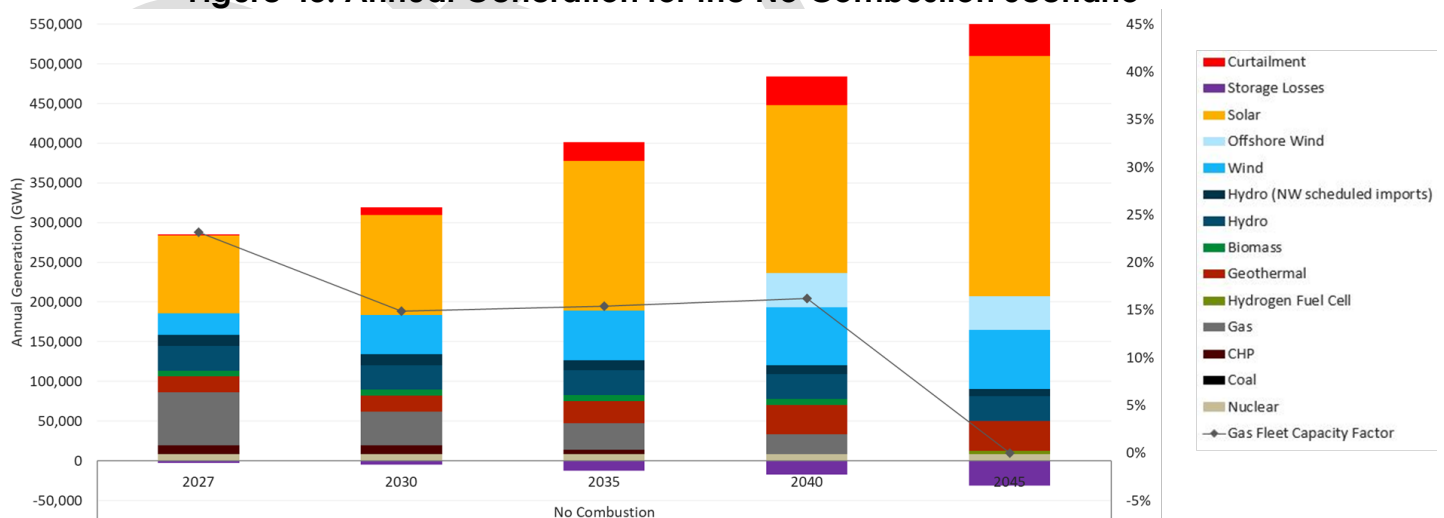
Figure 42: Cumulative Capacity Additions for the SB 100 Core and No Combustion Scenarios



Source: CEC staff and E3 analysis

While significant hydrogen fuel cell capacity was selected, it generates very little energy, as shown in **Figure 43**. The hydrogen fuel cells were selected for their capacity value and function as a peaking resource.

Figure 43: Annual Generation for the No Combustion Scenario

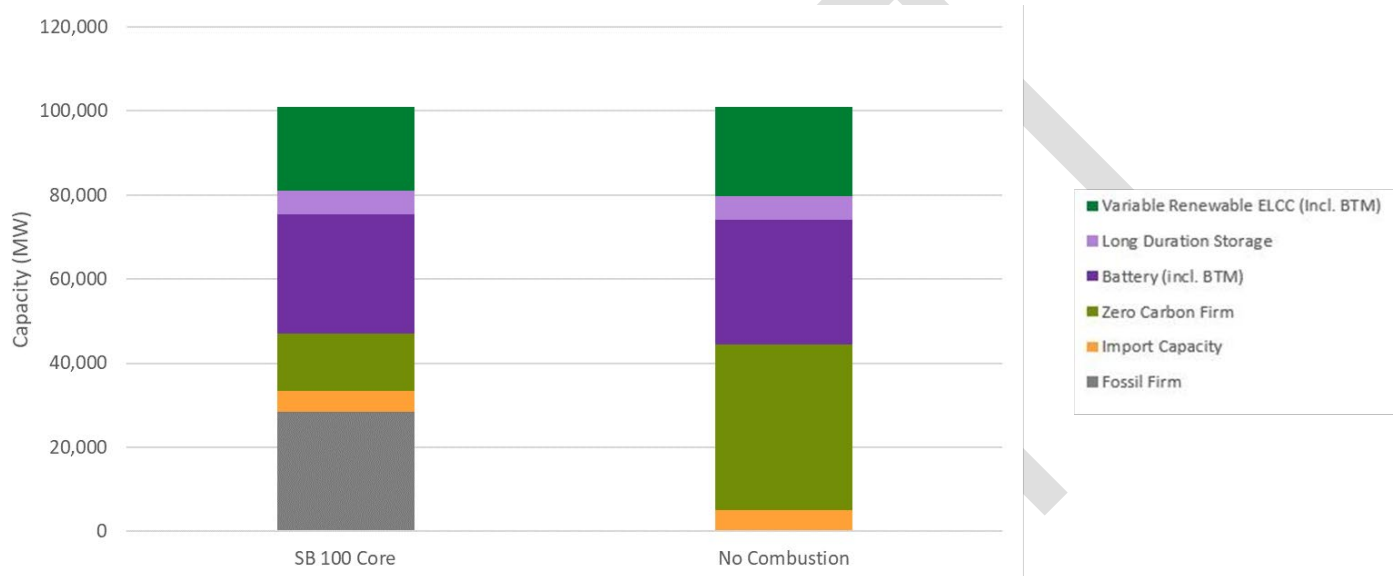


Source: CEC staff and E3 analysis

While fossil firm resources contribute a significant amount to the resource adequacy need in the SB 100 Core scenario, the retirement of these resources requires new

resources to be selected to meet the capacity need in the No Combustion scenario. As shown in **Figure 44**, the fossil firm resource contributions are largely replaced by zero-carbon firm, which includes hydrogen fuel cells and new geothermal resources. While there is a resource adequacy constraint in the model (a 15 percent planning reserve margin), a full resource adequacy analysis is necessary to determine whether the portfolios produced meet other established reliability planning standards.

Figure 44: Resource Adequacy Contributions for the SB 100 Core and No Combustion Scenarios



Source: CEC staff and E3 analysis

Given the significant capacity additions in the No Combustion Scenario, there are increased annual TRC costs compared to the SB 100 Core Scenario, as shown in **Table 17**. The primary contributors to cost increases are new renewable resources, hydrogen fuel cells, storage and transmission fixed costs.

Table 17: 2045 Annual Cost Summary of the SB 100 Core and No Combustion Scenarios

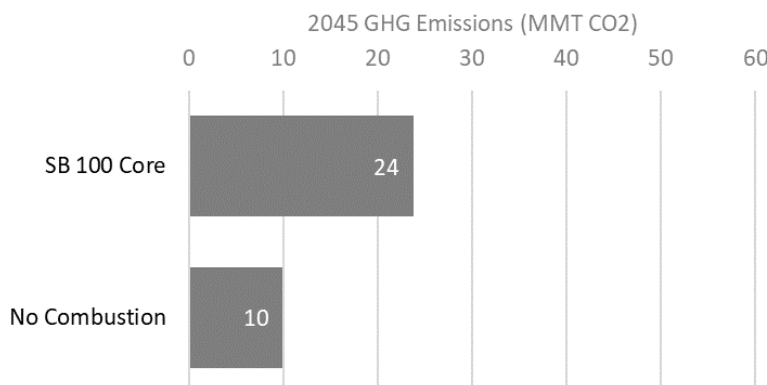
\$ Billions (2016)	SB 100 Core	No Combustion
Non-modeled Costs	\$38.2	\$37.3
Scenario Fixed Costs	\$18.7	\$28.1
Total Operating Costs	\$2.5	\$1.6
Total Revenue Requirement	\$59.4	\$67.1
Customer Costs	\$6.7	\$6.7
Total Resource Costs	\$66.1	\$73.9
Retail Sales (TWh)	372	372

Average Cost (¢/kWh)	16.0	18.0
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Source: CEC staff and E3 analysis

While all California combustion and virtually all GHG emitting resources are retired¹⁶³ in the No Combustion Scenario, 10 MMT of GHG emissions attributed to the California electric grid remain, due to unspecified imports,¹⁶⁴ as shown in **Figure 45**.

Figure 45: GHG Emissions for the SB 100 Core and No Combustion Scenarios



Source: CEC staff and E3 analysis

Study Scenarios: Accelerated Timelines

The final set of study scenarios examine the impacts of an acceleration of the 100 percent renewable and zero-carbon target to 2030, 2035 and 2040. For each of these scenarios, the SB 100 Core target was accelerated with a linear interim zero-carbon target between 2030 and the target year. After the target year, the 100 percent target is held constant through 2045. The High Electrification demand scenario was used for all accelerated timeline scenarios.

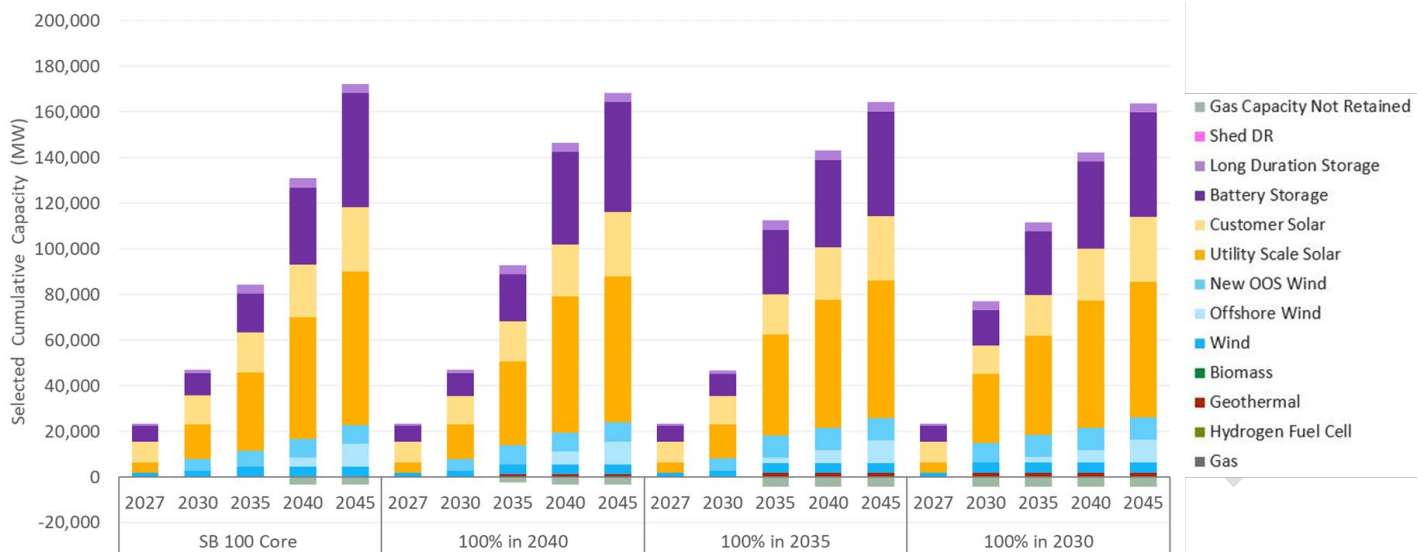
In **Figure 46**, each accelerated timeline scenario shows a significant jump in resource build in the 100 percent target year, while the 2045 portfolio remains similar across scenarios. All the accelerated timeline scenarios result in an increase of geothermal resource selection by at least 1 GW. Accelerating the 100 percent target to 2030 or 2035 results in increased new OOS wind selection by 1.4-1.6 GW and decreases in utility-scale solar selection by 7 GW and battery storage by 3 GW. Accelerating the

¹⁶³ Geothermal resources are not retired and do emit some GHG emissions.

¹⁶⁴ As RESOLVE optimizes operations to best reflect energy market dynamics, in periods where the marginal price of energy in California is higher than the price of unspecified imports, unspecified imports are dispatched to California. Implementation of a GHG target in RESOLVE may limit the GHG emissions but may not necessarily reflect market dynamics.

target to 2030 or 2035 also results in nearly 1 GW of decreased economic gas retention.

Figure 46: Cumulative Capacity Additions for the SB 100 Core (2045 SB 100), 100% in 2040, 100% in 2035 and 100% in 2030 Scenarios



Source: CEC staff and E3 analysis

Each accelerated timeline scenario results in increased annual TRC compared to the SB 100 Core scenario for every modeled year except 2027, as shown in **Table 18**. In general, the TRC shows a significant jump in the year the 100 percent target is set to. By 2045, the TRC for the accelerated scenarios result in less than a 1 percent increase over the SB 100 Core scenario.

Table 18: Annual Total Resource Cost for the SB 100 Core, 100% in 2040, 100% in 2035 and 100% in 2030 Scenarios

TRC (\$B)	2027	2030	2035	2040	2045
SB 100 Core	\$44.8	\$46.9	\$50.2	\$55.0	\$66.1
100% in 2040	\$44.8	\$46.9	\$53.4	\$61.3	\$66.3
100% in 2035	\$44.8	\$46.9	\$55.6	\$61.5	\$66.5
100% in 2030	\$44.8	\$49.8	\$55.7	\$61.6	\$66.6

Source: CEC staff and E3 analysis

Resource Build Rates

Given the magnitude of the capacity additions, the average build rates provide important implications for implementation and achievement of the SB 100 2045 policy goal. Build rates can indicate whether there could be bottlenecks in supply-chain or regulatory and permitting processes, resulting in barriers to procurement.

Over the last decade, California has built on average 1 GW of utility solar and 300 MW of wind per year, with a maximum annual build of 2.7 GW of utility scale solar and 1 GW of wind capacity. **Table 19** shows near-term build rates to 2030 are very similar regardless of the electricity demand scenarios and are above the historic 10-year average build rate for utility scale solar and wind capacity.

The long-term build rates to 2045, shown in **Table 20**, significantly differ for utility scale solar depending on the demand scenario, ranging from 1.7 GW per year in the Reference scenario to 4.1 GW per year in the High Hydrogen scenario.

Table 19 Average Build Rates for the High Electrification, High Biofuels, High Hydrogen and Reference Demand Scenarios

Year To	Demand Scenario	Solar (GW/year)	Wind (GW/year)	Storage ¹⁶⁵ (GW/year)
2030	High Electrification (SB 100 Core)	1.5	0.8	1.1
2030	High Biofuels	1.5	0.8	1.1
2030	High Hydrogen	1.6	0.8	1.1
2030	Reference	1.5	0.6	1.0
2045	High Electrification (SB 100 Core)	2.7	0.9	2.2
2045	High Biofuels	2.5	0.9	2.0
2045	High Hydrogen	4.1	1.0	2.1
2045	Reference	1.7	0.9	1.7

Source: CEC staff and E3 analysis

Inclusion of diverse wind resources in the portfolio also impacts the average solar and storage build rate, disproportionately from the reduction in wind build rate, with an increase of up to 0.7 GW per year for utility scale solar and 0.5 GW per year for battery storage, as shown in **Table 20**.

¹⁶⁵ Storage in this table is inclusive of new battery storage selected by the model.

Table 20: Average Build Rates for the SB 100 Core, No New OOS Wind, No OSW, and No New OOS Wind or OSW Scenarios

Year To	Resource Sensitivity	Solar (GW/year)	Wind (GW/year)	Storage (GW/year)
2045	SB 100 Core	2.7	0.9	2.2
2045	No New OOS Wind	3.0	0.6	2.4
2045	No OSW	3.3	0.6	2.5
2045	No New OOS Wind or OSW	3.5	0.2	2.7

Source: CEC staff and E3 analysis

Commercialization of cost-competitive zero-carbon firm resources has the potential to significantly reduce average build rates for utility-scale solar and battery storage resources. **Table 21** show that the utility-scale solar build rate reduces to 0.6-1.1 GW per year — on par with historic build rates — and battery storage build rate reduces to 1.1 GW per year.

Table 21: Average Build Rates for the SB 100 Core, Generic Dispatchable, Generic Baseload and Generic Dispatchable + Baseload Scenarios

Year To	Resource Sensitivity	Solar (GW/year)	Wind (GW/year)	Storage (GW/year)
2045	SB 100 Core	2.7	0.9	2.2
2045	Generic Dispatchable	1.1	0.8	1.1
2045	Generic Baseload	0.6	0.8	1.1
2045	Generic Dispatchable + Baseload	0.6	0.8	1.1

Source: CEC staff and E3 analysis

Key Takeaways

SB 100 is Achievable

This initial analysis demonstrates that supplying 100 percent of retail sales and state loads with renewable and zero-carbon technologies is technically achievable. Preliminary modeling suggests the total resource cost of achieving the target is approximately 6 percent higher than a 60 percent RPS future in 2045, though additional analysis is needed to vet these findings. These costs may be lower if the cost trends for renewables continue to fall faster than projections. Cost reductions and innovation in zero-carbon technologies, as well as load flexibility and energy storage development, can further reduce implementation costs. Additionally, variations on the scenarios studied will develop over time as reliability is examined, technologies develop, and procurement decisions are made.

Increased Resource Diversity Lowers Overall Costs

Portfolio diversity, both technological and geographical, is generally valued by the model. In scenarios where out-of-state or offshore wind are available, the model always selects a significant quantity, if not all, of the resource potential. Additionally, even a modest amount of load flexibility can reduce battery storage requirements, decrease economic gas retention and decrease the total resource cost of achieving SB 100. Commercialization of cost-competitive zero-carbon firm technologies could reduce overall system costs and decrease gas capacity retention. If these technologies reach a cost of approximately \$60/MWh, they could reduce system costs by an estimated \$2B annually in 2045.

Gas Capacity is Retained for Reliability Needs but Cost Reductions and Innovation in Zero-Carbon Firm Resources and Storage May Reduce Gas Capacity Needs

Natural gas capacity is largely economically retained in the SB 100 Core scenario, but fleet-wide utilization decreases by half compared to a 60% RPS future. The gas fleet is primarily retained because natural gas capacity is the most economic option to provide capacity for reliability needs with the current resource assumptions. Cost reductions and innovation in zero-carbon firm resources and storage resources may reduce economic gas fleet retention.

Further analysis is needed to evaluate costs associated with maintaining an aging gas fleet operating in a high renewables system, including an evaluation of existing gas capacity maintenance costs and the impact of additional gas retirements.

Sustained Record Setting Build Rates Will be Required to Meet SB 100 in a High Electrification Future

Growing electricity demand is a significant driver of resource build rates in the SB 100 scenarios. The added demand from the various pathways to achieve economy-wide decarbonization creates a significant resource need, regardless of the SB 100 policy. This has implications for workforce needs, land use planning, resource supply-chains, and regulatory and permitting processes that must be considered for successful implementation of SB 100. Innovation and cost reductions, leading to greater portfolio

diversity may reduce utility-scale solar and storage build rates necessary to meet the SB 100 policy goals.

Goals Beyond SB 100 May Be Achievable but Require Additional Analysis

The study scenarios are beyond the scope of SB 100. However, they provide directional insight to inform the state's energy and climate planning efforts and contribution towards other environmental and public health goals.

Eliminating all in-state combustion resources results in a significant increase in storage and zero-carbon firm resource selection to replace natural gas capacity. This scenario adds an estimated \$8B to annual system costs in 2045 compared to the SB 100 Core scenario. Further analysis could identify public health benefits, particularly in disadvantaged communities where a disproportionate amount of combustion resources are currently located. This analysis may help determine whether the public health benefits outweigh the additional costs.

Accelerating the SB 100 timeline to achieve the 2045 target by 2030, 2035, or 2040 results in increased total resource costs and required additional capacity in the target year. All scenarios resulted in similar annual resource costs and resource portfolios by 2045.

Current SB 100 Analysis is Directional and Further Analysis is Necessary

This analysis is the first step in an ongoing effort to evaluate and plan for the SB 100 policy. As described in the Limitations of RESOLVE section of this chapter, capacity expansion is a powerful and informative tool, but is limited by necessary simplifying of assumptions. Further analysis is necessary to determine reliability of the portfolios.

Future work should better capture the impact and value of resources that are either not represented or not well valued in the current modeling framework. Long duration storage is not fully valued in RESOLVE, due to limitations on dispatch. Hybrid resources are not currently represented in RESOLVE and should be represented in future analysis, as they are increasingly a part of utility plans. Emerging technologies, such as hydrogen and natural gas with 100 percent carbon capture and sequestration, should be incorporated in future analysis.

The role of demand-side resources should be further evaluated. The benefit and role of load flexibility should be further evaluated. Significant customer-side solar was assumed in the model, at 39 GW. No additional customer solar was selected by the model in the optimization. Factors outside of system costs, such as customer preference and resilience benefits, may impact customer-side resource adoption. Customer storage was also not selected but may provide local capacity and resilience value not captured by the model.

Chapter 4: Next Steps and Considerations for Implementation

SB 100 is an Ongoing Effort

The analysis in the 2021 Report is intended to be a first step in an iterative and ongoing effort to assess barriers and opportunities to implementing the 100 percent clean energy policy established by SB 100. As discussed in Chapter 3, this report includes capacity expansion modeling to provide directional insights into what a 2045 portfolio of renewable and zero-carbon resources may look like, as well as the associated costs and resource build requirements to achieve such a portfolio. These results, however, have not undergone an assessment for reliability, which is the suggested next step in the process. From there, the projected portfolio may be adjusted in an iterative manner to ensure reliability for all hours of the year in line with state planning requirements, while meeting clean energy and climate goals.

Additional analytical work is needed to better capture emerging zero-carbon resources and non-generation technologies, provide higher-resolution insights to address equity concerns, including local public health and economic impacts, and address land use and other environmental implications. Topics for consideration in future SB 100 work are discussed below.

Next Steps for Analysis

System Reliability

In August 2020, California experienced rolling blackouts over two consecutive days. While a sustained west wide heat storm resulted in the tightness in the electricity supply conditions and contributed to the load shed events, the preliminary root cause analysis (PRCA) that was subsequently released jointly by CPUC, CAISO and CEC, identified the need to comprehensively examine reliability both in the near- and long-term as the state rapidly transitions to the stated goals of SB 100. The PRCA identified the need to reflect the uncertainty of weather, operational characteristics of clean energy resources and market dynamics into the state's reliability planning processes and studies. While the August events emphasized the need for near-term reliability, the state agencies and balancing authorities recognize the need to incorporate these reliability principles into the 2045 time horizon.

The joint agencies plan to evaluate resource portfolios developed in this report for reliability in a multi-step process using a production cost model, which will simulate the performance of the portfolio over the course of a complete year. The first step will evaluate the resource portfolios in all 8,760 hours of the year and will highlight potential supply shortfalls in meeting the projected demand. This step will also better capture value provided by some resources, such as long-duration storage, that is not fully captured in a capacity expansion model. After this analysis, the resource portfolio may be adjusted manually, or through revised capacity expansion modeling, to adjust for any operability shortcomings.

The second step will evaluate the revised resource portfolio with a set of probabilistic production cost model runs, which analyzes reliability over a wide range of conditions. This set of runs will explore probabilistic variables, such as loads, renewable energy and hydro availability, and power plant outages to determine the loss of load probability (likelihood of power outages due to insufficient capacity or energy) of the resource mix. A loss of load probability that exceeds, or is significantly under, an acceptable limit will result in additional resource portfolio adjustments and restarting this process at the first step.

Completion of the reliability assessment will provide the joint agencies a more substantiated assessment of pathways to achieve SB 100 while maintaining reliability. This step could be completed as part of the 2025 SB 100 Report, or possibly through existing state efforts. The CEC and CPUC are assessing resource availability to complete this modeling ahead of the next report.

Emerging Technologies and Innovation

A number of additional strategies and technologies have the potential to further enable a high-renewables and decarbonized grid — either by delivering or by complementing zero-carbon electricity. State agencies are working together to spur innovation in areas that will be critical to cost-effectively meeting the goals of SB 100.

This collaboration leverages the state's key role in assessing technology gaps and supporting new and innovative technologies through funding of research, development, and deployment programs, including the Electric Program Investment Charge (EPIC) and the Natural Gas Research and Development Program. The state's long-term electricity planning processes informs its approach to innovation for a cost-effective clean energy transition, helping identify technology characteristics that can deliver a decarbonized grid, reduce costs, increase resilience and reliability, and contribute to improved air quality.

Listed below are example technology categories that could significantly impact SB 100 planning if development and adoption barriers are overcome and they can be deployed at scale. Future analyses will be updated to incorporate changes in market conditions, costs, and resource availability of new and existing technologies. Other technologies that could impact a 2045 portfolio, such as natural gas generation with carbon capture and sequestration and emerging nuclear technologies, are not

discussed here due to cost uncertainty and limited development potential seen at this time.

- **Offshore Wind**

State agencies are currently exploring opportunities for the development of offshore wind off the California coast. Offshore wind is an attractive technology from a system planning perspective, due to its generation potential profile that is complementary to solar, with higher output in the evenings, when electricity demand is high and solar production is low. Offshore wind also complements solar seasonally and can provide more consistent output during winter months when solar production is lower.¹⁶⁶

While there is a significant resource potential off the California coast — an estimated 112 GW of accessible offshore wind resource — there are also considerable barriers. Among the foremost challenges are significant anticipated transmission requirements and competing coastal uses, including shipping, fishing, recreation, marine conservation, and Department of Defense activities. Together, these factors severely limit the feasible resource potential. In 2016, the BOEM California Intergovernmental Renewable Energy Task Force (Task Force), a partnership of state, local, and tribal governments and federal agencies, was created to identify potential sites for offshore wind development off the coast. The Task Force is currently conducting a public process evaluating possible sites off the Northern and Central Coasts.

Additionally, because California's offshore resource is in water depths greater than 60 meters, floating turbines are needed.¹⁶⁷ While fixed-bottom offshore wind turbines are a proven technology, floating technologies are relatively nascent. However, the global industry for floating turbines is growing rapidly with almost 4.9 GW of global projects in the pipeline, including 200 MW approved and 4.2 GW proposed.¹⁶⁸

166 National Renewable Energy Laboratory. December 2016. [Potential Offshore Wind Energy Areas in California: An Assessment of Locations, Technology, and Costs](https://www.nrel.gov/docs/fy17osti/67414.pdf).
<https://www.nrel.gov/docs/fy17osti/67414.pdf>.

167 National Renewable Energy Laboratory. December 2016. [Potential Offshore Wind Energy Areas in California: An Assessment of Locations, Technology, and Costs](https://www.nrel.gov/docs/fy17osti/67414.pdf).
<https://www.nrel.gov/docs/fy17osti/67414.pdf>.

168 Musial, W., P. Beiter, P. Spitsen, J. Nunemaker, V. Gevorgian. 2019. U.S. DOE. [2018 Offshore Wind Technologies Market Report](https://www.energy.gov/sites/prod/files/2019/09/f66/2018%20Offshore%20Wind%20Technologies%20Market%20Report.pdf).
<https://www.energy.gov/sites/prod/files/2019/09/f66/2018%20Offshore%20Wind%20Technologies%20Market%20Report.pdf>.

The National Renewable Energy Laboratory (NREL) recently published a California-focused study on offshore wind. The study estimated LCOE ranges from \$57 per megawatt-hour (MWh) to \$68 per MWh for offshore wind coming online in 2030.¹⁶⁹ The first commercial scale floating offshore wind projects are projected to have a higher LCOE than fixed-bottom offshore wind turbines due to a higher degree of financial uncertainty, technical challenges, and a less established supply chain and manufacturing process. Floating offshore wind projects in the next 7-10 years are projected to bid at levels competitive with the first fixed-bottom offshore wind projects.

In 2019, the CPUC included offshore wind as a candidate resource in Integrated Resource Planning sensitivity modeling for the first time. Since then, the CPUC collaborated with BOEM and NREL on their report described above. The CPUC will propose that offshore wind's transmission needs be studied in the next CAISO Transmission Planning Process, kicking off in February 2021. This will provide improved understanding of the cost of transmission to deliver offshore wind power to load centers in California and, along with the improved assumptions from NREL, will enhance the state's understanding of the possible contribution of offshore wind in meeting the goals of SB 100.

In 2019, the CEC released a funding opportunity that, for the first time, called for research projects focused on offshore wind energy in California. The solicitation sought two different types of projects: (1) projects that develop real-time monitoring systems for offshore wind technologies to help increase productivity, reduce O&M costs, support detection and identification of affected species and habitats, and (2) projects that increase understanding of how offshore energy deployments may affect sensitive species and habitats.

- **Energy Storage**

Energy storage technologies — including batteries, pumped hydro, hydrogen, and other emerging technologies — are expected to play a significant role in helping balance the grid as the state implements SB 100. Storage can help bridge the gap between variable renewable generation and grid energy demands (a role played in large part by natural gas plants today) and provide ancillary services and capacity rapidly to support system stability and reliability. Nearly all of newly procured storage by the California utilities, as required by AB 2514, has been four-hour lithium ion batteries, driven by rapid declines in battery costs.¹⁷⁰ Since 2010, lithium ion battery costs have dropped by 90 percent and

¹⁶⁹ Beiter, Philipp, Walter Musial, Patrick Duffy, Aubryn Cooperman, Matt Shields, Donna Heimiller, and Mike Optis. 2020. [The Cost of Floating Offshore Wind Energy in California Between 2019 and 2032](https://www.nrel.gov/docs/fy21osti/77384.pdf). Golden, CO: National Renewable Energy Laboratory. NREL/TP-5000-77384. <https://www.nrel.gov/docs/fy21osti/77384.pdf>.

¹⁷⁰ [CPUC Energy Storage Web page](https://www.cpuc.ca.gov/General.aspx?id=3462), <https://www.cpuc.ca.gov/General.aspx?id=3462>.

are expected to decline by another 40 percent by 2024.¹⁷¹ Though lithium ion dominates the global storage market today, increasing demand is allowing competing technologies to enter the market — including advanced battery chemistries, flow batteries, flywheels, thermal energy storage, and other emerging technologies. This trend will be amplified as other states and nations pursue increasingly clean electric grids and electrify transportation.

One key area of innovation is in long-duration storage technologies. While there are currently 4.5 GW of pumped hydro energy storage in California, new longer duration energy storage systems (for example, 100 or more hours of energy storage) are in the development phase and may be deployed within the next decade with the right market signals. Longer duration storage technologies, such as advanced batteries, thermal energy storage, liquid air energy storage, and compressed air energy storage, can support reliability and further facilitate achievement of SB 100 goals.

Additional research and innovation will be important to address a range of outstanding issues, including: increasing the cycling rate (number of cycles per day) of battery systems; ensuring reliability of systems over their lifetime; environmental issues associated with the manufacturing supply chain, including reliance on rare earth minerals; management of thermal runaway and fire potential at storage facilities; and end of life disposal and recycling of the battery (for example, some technologies rely upon toxic and extreme pH electrolyte materials). Through EPIC, the state is conducting research to advance storage technologies and better understand the storage needs for meeting SB 100.

- **Hydrogen**

Hydrogen technologies — including as a storage resource, use in fuel cells, and direct combustion — can support the cost-effective implementation of SB 100 by integrating more intermittent renewables and providing flexible supply to balance the grid. Hydrogen has the potential to improve the economic efficiency of renewable investments and serve as carbon-free seasonal storage, supplying energy when renewable energy production is low and energy demand is high. A recent study by E3 by Mitsubishi Hitachi Power Systems estimates that the hydrogen market in California could be up to 10 GW by 2045, primarily driven by long-duration energy storage.¹⁷²

171 BloombergNEF, [Electric Vehicle Outlook](#) presentation to CEC for the 2020 IEPR Update, June 11, 2020, slides 17 and 20.

<https://efiling.energy.ca.gov/GetDocument.aspx?tn=233410&DocumentContentId=65926>.

172 E3, [Hydrogen Opportunities in a Low Carbon Future](#), June 2020. https://www.ethree.com/wp-content/uploads/2020/07/E3_MHPS_Hydrogen-in-the-West-Report_Final_June2020.pdf.

At present, some challenges remain for wider adoption of hydrogen production, storage, and use as a direct source of electricity. Production costs are currently not cost competitive with other sources of storage and generation, and additional infrastructure is needed to support the transportation and storage of hydrogen. Additionally, gas pipeline systems have been optimized to transport methane; therefore, introducing hydrogen at large scale requires addressing regulatory and technical barriers that may persist in distributing hydrogen in the existing natural gas pipelines or developing a new hydrogen-specific distribution system. Continued market, policy, and research advances will be needed to propel technologies and strategies needed to overcome these challenges.

The Natural Gas Research and Development Program and the CEC's Clean Transportation Program are currently investing in hydrogen fueling infrastructure deployment and vehicle demonstration projects to accelerate market growth of fuel cell-electric vehicles. Growth in hydrogen demand from the transportation sector, particularly the heavy-duty sector, will assist in achieving scale in the electricity sector, which is necessary to reduce the costs in production and distribution. Additionally, the EPIC Program is researching the expanded use of hydrogen in the industrial processing and long-term energy storage markets.

- **Load Flexibility**

Flexible load and other demand-side management technologies and strategies — across transportation, buildings, and industry — will be critical for cost-effective implementation of SB 100 and state electrification goals. Load flexibility enables grid balancing by temporarily aligning demand with the availability of preferred supply resources, including intermittent renewable generation and other zero-carbon resources. Load flexibility supports variable renewable electricity supply by providing fast-response flexible load substitutes for spinning and non-spinning reserves and frequency regulation. These functions will be increasingly important with greater deployment of variable renewables.

A number of barriers currently constrain the growth of load flexibility. First, there are limited mechanisms to compensate for load flexibility in current utility programs and rate designs. Continued work is needed to create incentives commensurate with the value of load flexibility for the grid. The CEC has undertaken several initiatives to help accelerate load flexibility for purposes of reliability and meeting the state's environmental goals. The 2019 Building Energy Efficiency Standards¹⁷³ require load flexibility capability for battery storage and heat pump water heaters in order to obtain compliance credit. The 2020 Load

¹⁷³ [CEC 2019 Building Energy Efficiency Standards Web page](https://www.energy.ca.gov/programs-and-topics/programs/building-energy-efficiency-standards/2019-building-energy-efficiency), <https://www.energy.ca.gov/programs-and-topics/programs/building-energy-efficiency-standards/2019-building-energy-efficiency>.

Management Standards proceeding¹⁷⁴ will create a platform to enable greater automation of load flexibility. As part of the AB 3232 *Building Decarbonization Assessment*¹⁷⁵ the potential and value of load flexibility is being assessed as a key strategy.

On October 14, 2020 the CEC approved an Order Instituting Rulemaking for the flexible demand appliance standards and labeling requirements included in Senate Bill 49 (Skinner, 2019). Staff will be working throughout 2021 to develop a set of initial proposed flexible demand appliance standards based on a range of considerations relating to technology readiness, load shifting potential, and estimated GHG emissions savings.

For many applications, the enabling technologies for load flexibility are still in the early stages of development. For example, in the transportation space, smart charging and bi-directional power flow technologies are largely pre-commercial and continued development will improve their value proposition. Demand flexibility costs vary significantly by end use application. Costs for a range of demand response applications and scenarios are discussed in Lawrence Berkeley National Laboratory's 2025 California Demand Response Potential Study.¹⁷⁶

Through EPIC, the state is pursuing a wide array of load flexibility research to further develop the needed technology, lower costs, and foundation for market growth. The CEC released a solicitation ([GFO-19-309](#)) in September 2020 to fund a California Flexible Load Research and Deployment hub to conduct R&D and deployment projects that increase the use and market adoption of advanced, interoperable, and flexible demand technologies.

Overall, state agencies can leverage research and development investments in technology innovation to help achieve SB 100 goals. This will require strategic and coordinated investment over the long-term, with a focus on technologies, state incentives and targeted regulations and strategies that augment or complement existing commercially available solutions.

174 [CEC 2020 Load Management Rulemaking Web page](#).

<https://www.energy.ca.gov/proceedings/energy-commission-proceedings/2020-load-management-rulemaking>.

175 [CEC Building Decarbonization Assessment Web page](#), <https://www.energy.ca.gov/data-reports/reports/building-decarbonization-assessment>.

176 Lawrence Berkeley National Laboratory. March 2017. [2025 California Demand Response Potential Study – Charting California's Demand Response Future: Final Report on Phase 2 Results](#). <https://eta-publications.lbl.gov/sites/default/files/lbnl-2001113.pdf>.

Land Use and Environmental Impacts

Natural and working lands are important to the state's climate change strategy because they sequester carbon, support clean air, wildlife and pollinator habitat, and rural economies. They are also critical components of the state's water infrastructure and can be both a source and sink for GHG emissions. Keeping these lands and waters intact and functioning ecologically in the future is necessary to support the well-being and security of Californians and reduce conversion to intensified uses.

Because renewable and zero-carbon energy technologies often have large footprints and may require new supporting infrastructure to deliver power (for example, transmission), incorporating land use into planning is necessary to minimize adverse societal and environmental impacts and maximize potential environmental, health, and economic co-benefits.

It will be important to incorporate land use planning into electric system planning to consider trade-offs between energy development and conservation of land for agricultural, natural lands, or housing. Several geospatial studies, such as NREL's GIS mapping of renewable energy resources,¹⁷⁷ have already screened for locations with high renewable energy resource potential in California. However, energy planning processes have not yet been fully integrated with land conservation values to simultaneously evaluate both the environmental and system cost and benefit implications of clean energy policies and siting decisions.

As California considers the more ambitious renewable energy goals of SB 100, proactive landscape-scale planning can help identify opportunities for renewable energy facility and transmission development while reducing adverse effects. Landscape-scale planning takes into consideration a wide range of potential constraints and conflicts, including environmental sensitivity, conservation and other land uses, tribal cultural resources, and more when considering future renewable energy development. The benefits of using landscape-level approaches for renewable energy and transmission planning include early identification and resolution of large issues or barriers to development, coordinated agency permitting processes, increased transparency in decision making, increased collaboration, avoidance of impacts, and more rapid deployment of environmentally responsible renewable energy projects.

¹⁷⁷ [National Renewable Energy Laboratory Geospatial Data Science Web page](https://www.nrel.gov/gis/),
<https://www.nrel.gov/gis/>.

Planning should also reflect the Garamendi Principles,¹⁷⁸ encouraging strategies to maximize the use of the existing transmission system and existing rights-of-way before considering the expansion or creation of new rights-of-way. Such strategies include utilizing advanced transmission technologies as well as siting supply resources in strategic locations.

California has already worked extensively with stakeholders and other agencies through science-based collaborative landscape planning processes in multiple geographic areas of the state with renewable energy potential. Previous planning efforts include the first and second Renewable Energy Transmission Initiatives¹⁷⁹ (RETI) processes, the joint agency work on the Desert Renewable Energy Conservation Plan (DRECP),¹⁸⁰ and the stakeholder-led San Joaquin Valley Identification of Least-Conflict Lands study.¹⁸¹

Through these, federal and state agencies, local governments, tribes, and stakeholders have gained experience with planning approaches to identify the most appropriate areas for renewable energy development and long-term conservation. These planning efforts have also enabled the collection of environmental data and information into a single, publicly accessible portal, the California Statewide Energy

178 California Senate Bill 2431, Chapter 1457, declared that it is in the best interest of the state to conduct transmission siting according to the following principles ("Garamendi Principles"):

1. Encourage the use of existing right-of-way (ROW) by upgrading existing transmission facilities where technically and economically justifiable.
2. When construction of new transmission line is required, encourage expansion of existing ROW, when technically and economically feasible.
3. Provide for the creation of new ROW when justified by environmental, technical, or economic reasons as determined by the appropriate licensing agency.
4. Where there is a need to construct additional transmission capacity, seek agreement among all interested utilities on the efficient use of that capacity.

179 [Renewable Energy Transmission Initiative Phase 2A Final Report](https://web.archive.org/web/20100330223729/http://www.energy.ca.gov/2009publications/RETI-1000-2009-001/RETI-1000-2009-001-F-REV2.PDF), September 2019, available at: <https://web.archive.org/web/20100330223729/http://www.energy.ca.gov/2009publications/RETI-1000-2009-001/RETI-1000-2009-001-F-REV2.PDF>. [Renewable Energy Transmission Initiative 2.0 Final Plenary Report](https://efiling.energy.ca.gov/getdocument.aspx?tn=216198), February 23, 2017, available at: <https://efiling.energy.ca.gov/getdocument.aspx?tn=216198>.

180 [CEC Desert Renewable Energy Conservation Plan Web page](https://www.energy.ca.gov/programs-and-topics/programs/desert-renewable-energy-conservation-plan), <https://www.energy.ca.gov/programs-and-topics/programs/desert-renewable-energy-conservation-plan>.

181 See [A Path Forward: Identifying Least-Conflict Solar PV Development in California's San Joaquin Valley](https://sjvp.databasin.org/pages/least-conflict). Available at : <https://sjvp.databasin.org/pages/least-conflict>.

Gateway.¹⁸² This information supports science-based conservation planning, decision-making for renewable energy expansion, and future landscape-scale planning processes.

The CPUC's IRP process includes environment and land use screens as part of capacity expansion modeling. The CEC then uses the land use and environmental information assembled from these landscape planning efforts to map selected resources to substation busbars for input to the CAISO's transmission modeling for the TPP. The CPUC's inclusion of land use screens in the upcoming IRP cycle will also inform statewide land-use planning.

California's lands are naturally capable of sequestering huge amounts of carbon to limit climate change and are, therefore, a key component of meeting our state's carbon neutrality goals. Ongoing disturbances to natural and working lands such as severe wildfire, land degradation, and land conversion currently cause these landscapes to emit more carbon dioxide than they store. Policy in the electricity sector must be made with a clear understanding of the need to balance increased renewable energy demand with loss of ecosystem carbon storage and loss of future sequestration associated with large footprint energy resources such as utility-scale solar. California's climate objectives for natural and working lands are to maintain them as a resilient carbon sink (i.e., net zero or negative GHG emissions) and minimize the net GHG emissions associated with management, biomass disposal, and wildfire events.

Additionally, Governor's [Executive Order \(N-82-20\)](#) requires the state to have a target for the natural and working lands sector in achieving California's carbon neutrality goal. The order directs state agencies to deploy a number of strategies to maximize the full climate benefits of natural and working lands and sets a first-in-the-nation goal to conserve 30 percent of the state's land and coastal water by 2030 to fight species loss and ecosystem destruction.

In future assessments of land use impacts, the joint agencies can draw from these efforts and experiences. As next steps, the joint agencies plan to review methodologies to include land use impacts in system modeling and assess needs to update previous land use studies to reflect the increased resource requirements of SB 100. Future system modeling and land use impacts must be coordinated with any recommendations from the Climate Smart Strategy called for in Executive Order N-82-20 and the AB 32 Scoping Plan.

¹⁸² Access the [California Statewide Energy Gateway](https://caenergy.databasin.org) at: <https://caenergy.databasin.org>.

Social Costs and Non-Energy Benefits

Another key area for further analysis is the inclusion of social costs and non-energy benefits (NEBs). For this report, community leaders and advocacy organizations¹⁸³ recommended the joint agencies consider an equity scenario that excludes combustion resources and includes social costs and NEBs.

The comment letter states that “social costs” are the negative externalities or impacts on society associated with the construction and operation of energy infrastructure and any associated activity, with a specific focus on localized public health impacts. Non-energy benefits (NEBs) represent the benefits or positive impacts on society associated with the construction and operation of energy infrastructure and any associated activity.

Stakeholders recommended the joint agencies integrate at least the following NEBs and social costs into SB 100 planning:

- Land Use Impacts
- Public Health and Air Quality
- Water Supply and Quality
- Economic Impacts
- Resilience

As discussed in Chapter 3, the joint agencies included a study scenario that excludes all new and existing combustion resources in the modeling scope. Further refinement to localized air pollution impacts and the other NEBs listed above was not feasible in this round of modeling, due in part to the modeling tools utilized, unknowns about where generation resources will be located, and lack of higher resolution data on when and how specific resources will be used.

The joint agencies plan to continue engaging with the DACAG and other stakeholders to explore opportunities to better integrate these topics into future analyses. Land use is addressed in the preceding section and further discussion on the other recommended NEBs is included below.

State Efforts to Evaluate Social Costs

The joint agencies will explore the use of emerging cost analysis tools and methodologies that integrate social costs. Some of these new methodologies are

¹⁸³ Including the UC Berkeley Environmental Law Clinic, Central California Asthma Collaborative (CCAC), the Center on Race, Poverty & the Environment (CRPE), the Greenlining Institute, GRID Alternatives, Leadership Counsel for Justice and Accountability, Sierra Club California and the California Environmental Justice Alliance.

being tested in active proceedings such as the CPUC's [San Joaquin Valley Affordable Energy proceeding](#) (R.15-03-010) to begin evaluating energy solutions with consideration of NEBs and social costs.

The CPUC is also performing Societal Cost Test modeling, as ordered by IDER D.19-05-019. This work includes changing RESOLVE assumptions to reflect a social discount rate, a social cost of carbon, and an air quality adder. A report that contains this analysis and select sensitivities will be released through the IRP in early 2021. The Public Health and Air Quality section below includes a preliminary social cost assessment for a subset of portfolios.

The joint agencies are actively monitoring the application of available tools and stakeholder input to determine if they are appropriate for SB 100-related analysis.

Preliminary Analysis on Avoided Social Costs of SB 100

For this report, CARB performed an initial assessment of the avoided social costs of carbon of the SB 100 Core Scenario relative to the 60% RPS Scenario (reference). Future assessments will build off this initial analysis and more thoroughly reflect state efforts to quantify social costs.

The social cost¹⁸⁴ of carbon (SC-CO₂) estimates the value of damages avoided by reducing GHGs. It is intended to provide a comprehensive measure of net damages — the monetized value of the net impacts — from global climate change that result from an additional ton of carbon dioxide (CO₂). These include changes in net agricultural productivity, energy use, human health, property damage from increased flood risk, as well as nonmarket damages, such as services that natural ecosystems provide to society. Many of these damages from CO₂ emissions today will affect economic outcomes throughout the next several centuries.¹⁸⁵

Table 22 presents the range of SC-CO₂ values developed by the Council of Economic Advisors and the Office of Management and Budget-convened Interagency Working

184 Social costs are generally defined as the cost of an action on people, the environment, or society and are widely used to evaluate the impact of regulatory actions.

185 From The National Academies, [Valuing Climate Damages: Updating Estimation of the Social Cost of Carbon Dioxide](https://www.nap.edu/catalog/24651/valuing-climate-damages-updating-estimation-of-the-social-cost-of), 2017, available at: <https://www.nap.edu/catalog/24651/valuing-climate-damages-updating-estimation-of-the-social-cost-of>.

Group on the Social Cost of Greenhouse Gases (IWG)¹⁸⁶ and utilized in the 2017 California Climate Change Scoping Plan.¹⁸⁷

The SC-CO₂ increases over time as systems become stressed from the aggregate impacts of climate change and future emissions cause incrementally larger damages. The SC-CO₂ is highly sensitive to the discount rate. Higher discount rates decrease the value today of future environmental damages, reflecting the trade-off of consumption today and future damages.

Table 22: Social Cost of CO₂, 2015-2050 (in 2007 dollars per metric ton CO₂)

Year	5% Discount Rate	3% Discount Rate	2.5% Discount Rate
2015	\$11	\$36	\$56
2020	\$12	\$42	\$62
2025	\$14	\$46	\$68
2030	\$16	\$50	\$73
2035	\$18	\$55	\$78
2040	\$21	\$60	\$84
2045	\$23	\$64	\$89
2050	\$26	\$69	\$95

Source: CARB staff analysis

Table 23 shows the estimated avoided social costs of the SB 100 Core Scenario (high electrification demand) relative to the 60 percent RPS scenario (see calculation details in Appendix C).¹⁸⁸

¹⁸⁶ Originally titled the Interagency Working Group on the Social Cost of Carbon, the IWG was renamed in 2016.

¹⁸⁷ U.S. EPA. [The Social Cost of Carbon: Estimating the Benefits of Reducing Greenhouse Gas Emissions](https://www.epa.gov/social-cost-carbon). Retrieved on November 19, 2020, from: https://19january2017snapshot.epa.gov/climatechange/social-cost-carbon_.html.

¹⁸⁸ The 2045 values shown in **Table 23** were translated into 2016 dollars and multiplied by the differential between the GHG emissions associated with the two scenarios, as detailed in Chapter 3.

Table 23: Estimated Avoided Social Cost (Avoided Economic Damages) of SB 100 in 2045

Scenario	Social Cost of Carbon, \$ million USD (2016 dollars)	Social Cost of Carbon, \$ million USD (2016 dollars)	Social Cost of Carbon, \$ million USD (2016 dollars)
	5% Discount Rate	3% Discount Rate	2.5% Discount Rate
SB 100 Core Scenario relative to 60% RPS Scenario	\$920	\$2,560	\$3,560

Source: CARB staff analysis

It is important to note that the SC-CO₂, while intended to be a comprehensive estimate of the damages caused by carbon globally, does not represent the cumulative cost of climate change and air pollution to society due to modeling and data limitations.¹⁸⁹ The joint agencies will continue engaging with experts to evaluate the comprehensive California-specific impacts of climate change and air pollution.

Public Health and Air Quality

The state's air quality and climate policies, strategies, and regulations strive to maximize public health protection through reducing respiratory, cardiovascular, and other chronic illnesses, reducing early deaths and promoting healthier and more sustainable lifestyles in all communities. Despite decades of progress in improving air quality, California still suffers some of the worst air quality in the nation resulting in over 7,000 premature deaths and thousands of illnesses and emergency room visits each year.

The effects of climate change are already felt today in California. Climate change can impact human health through extreme weather events including drought, precipitation, floods, heat waves, and wildfires.^{190, 191, 192} These climate impacts contribute to heat-related illnesses, increases in cardiovascular and respiratory

¹⁸⁹ Including costs associated with changes in co-pollutants and the social cost of other GHGs including methane and nitrous oxide.

¹⁹⁰ U.S. Global Change Research Program. 2018. [Impacts, Risks, and Adaptation in the United States: Fourth National Climate Assessment, Volume II](#) [Reidmiller, D.R., C.W. Avery, D.R. Easterling, K.E. Kunkel, K.L.M. Lewis, T.K. Maycock, and B.C. Stewart (eds.)]. U.S. Global Change Research Program, Washington, DC, USA. <https://nca2018.globalchange.gov/>.

¹⁹¹ World Health Organization. 2003. [Climate change and human health, risks and responses](#). Geneva, Switzerland. <https://www.who.int/globalchange/publications/climchange.pdf>.

¹⁹² NRDC. 2019. [Climate Change and Health In California](#). <https://www.nrdc.org/sites/default/files/climate-change-health-impacts-california-ib.pdf>.

illnesses, increased prevalence of asthma and allergies, increased water-borne and vector-borne diseases, adverse child and reproductive health outcomes and other effects. Climate change is already taking a toll on human health and taking action to reduce greenhouse gas emissions is an urgent necessity.

Power generated from fossil fuel combustion¹⁹³ also emits criteria air pollutants and their precursors, including oxides of nitrogen (NO_x) and oxides of sulfur (SO_x). While NO_x and SO_x are directly harmful, they are more impactful on health when they are converted to fine particles by chemical processes in the atmosphere. Fine particle pollution (i.e., pollution from particulate matter with a diameter ≤ 2.5 μm , also known as PM_{2.5}) contributes to more fatalities than other air pollutants. Health effects from long-term exposure to fine particle pollution includes increased risk of heart attacks and heart disease, impaired lung development in children, the development and exacerbation of asthma and premature death. U.S. EPA has determined that fine particles play a causal role in premature death from heart- and lung-related illnesses.¹⁹⁴

Millions of California residents live in disadvantaged communities that experience a combination of increased vulnerability to adverse health effects from pollution and high levels of exposure to pollution sources. Research has demonstrated higher rates of illness and early death in disadvantaged communities.^{195, 196, 197} For these residents, actions to transition from fossil fuel combustion are even more important and urgent.

Those individuals and communities that are at a social and financial disadvantage are also less able to deal with stresses caused by climate change such as high temperatures and wildfire damages, and they are more likely to suffer physical and

193 Power generation that uses conventional combustion technologies are typical sources of criteria air pollutant emissions; however, non-combustion thermal technologies can also emit criteria air pollutants.

194 U.S. EPA. September 2019. [Policy Assessment for the Review of the National Ambient Air Quality Standards for Particulate Matter, External Review Draft](https://www.epa.gov/sites/production/files/2019-09/documents/draft_policy_assessment_for_pm_naaqs_09-05-2019.pdf).

[https://www.epa.gov/sites/production/files/2019-](https://www.epa.gov/sites/production/files/2019-09/documents/draft_policy_assessment_for_pm_naaqs_09-05-2019.pdf)

[09/documents/draft_policy_assessment_for_pm_naaqs_09-05-2019.pdf](https://www.epa.gov/sites/production/files/2019-09/documents/draft_policy_assessment_for_pm_naaqs_09-05-2019.pdf).

195 American Lung Association. 2020. [State of the Air](https://www.stateoftheair.org/assets/SOTA-2020.pdf). <https://www.stateoftheair.org/assets/SOTA-2020.pdf>.

196 Union of Concerned Scientists, USA. January 28, 2019. [Inequitable Exposure to Air Pollution from Vehicles in California \(2019\)](https://www.ucsusa.org/resources/inequitable-exposure-air-pollution-vehicles-california-2019#ucs-report-downloads). <https://www.ucsusa.org/resources/inequitable-exposure-air-pollution-vehicles-california-2019#ucs-report-downloads>.

197 Cushing L, Faust J, August LM, Cendak R, Wieland W, Alexeeff G. 2015. [Racial/Ethnic Disparities in Cumulative Environmental Health Impacts in California: Evidence From a Statewide Environmental Justice Screening Tool \(CalEnviroScreen 1.1\)](https://www.ncbi.nlm.nih.gov/pmc/articles/PMC4605180/). *Am J Public Health* 105(11): 2341–2348. <https://www.ncbi.nlm.nih.gov/pmc/articles/PMC4605180/>.

psychological harm. Replacing fossil fuel powered generation facilities with clean electricity resources will reduce the burden on public health from air pollution and climate change and help address environmental justice disparities.

Quantifying Health Benefits of SB 100

To illustrate the potential quantified health benefits in 2045 from decreased PM_{2.5} pollution linked to power plant emissions, CARB used a simplified version of its Incidence-Per-Ton (IPT) methodology, which evaluates the health endpoints of premature mortality, cardiopulmonary hospitalizations, and asthma emergency room (ER) visits.

Health impacts were estimated using California-specific relationships between emissions and air quality. This method is assumed to have an approximately linear relationship between changes in PM_{2.5} emissions and health outcomes. CARB estimated the numbers of health outcomes by multiplying emissions by an incidents-per-ton scaling factor.¹⁹⁸

Table 24 provides a summary of these estimated health impacts for SB 100 at the statewide level for the year 2045. These are rough estimates using limited emission information and should not be taken as absolute values of the health outcomes of the 100 percent clean electricity policy. Further, this analysis does not attempt to quantify the improved health outcomes from reduction in greenhouse gases nor global climate change, as climate change mitigation requires global actions.

Table 24: Summary of Ranges of Estimated Health Impacts for the SB 100 Scenario in 2045

	Fewer Premature Deaths	Fewer Cardiopulmonary Hospitalizations	Fewer Asthma ER Visits
Primary PM _{2.5}	184 (143-225)	64 (8-120)	84 (53-116)

Source: CARB staff analysis. Numbers in parentheses represent the 95% confidence interval.

A more comprehensive analysis can utilize well-established methods that translate regional emissions reductions in criteria air pollutants into health outcomes.¹⁹⁹ Steps to further analyze the health impacts from criteria air pollution, specifically PM_{2.5}, include:

198 These factors are derived from research studies showing the associations between the number of incidents (premature deaths, hospitalizations, emergency room visits) and exposure to PM_{2.5}.

199 CARB 2019a, Fann et al. 2009, 2012. Fann, N., C. M. Fulcher and B. J. Hubbell (2009). "The influence of location, source, and emission type in estimates of the human health benefits of reducing a ton of air pollution." Air Qual Atmos Health 2(3): 169-176.

1. Estimate PM_{2.5} emissions from power plants for at least two points in time, such as the current year and at full implementation of the SB 100 target in 2045. Key milestone years (for example, achievement of 60 percent renewables by 2030) may also be evaluated, as well as impacts in disadvantaged communities.
2. Use estimates of PM_{2.5} emissions and exposures, together with an effect estimate, to quantify health impacts at the statewide or air basin level. The quantitative analysis should include updated ranges of estimated premature deaths, hospitalizations, and emergency room visits on a statewide basis, as well as cancer risk estimates if sufficient data are available.

Climate change impacts, such as extreme weather events, can also affect air quality and health. A more comprehensive analysis of health impacts and benefits may include factors related to climate impacts to yield a fuller picture of economic benefits.

Analysis of health impacts is closely connected to economic analysis: the monetized value of avoided illness and premature death provides a helpful measure of the health value of air pollution controls. According to U.S. EPA methodology, the current value of a statistical life (VSL) is nearly \$10 million, so the cumulative health impacts of a regulation over decades can be very substantial.²⁰⁰

As the energy sector continues to evolve and decarbonize, the behavior of individual facilities and the design of the grid will change, with important distributional effects. Some power plants may operate more flexibly to balance renewables, emerging technologies may become more prevalent, and aging facilities may be replaced. These trends will likely shift patterns of criteria pollutant emissions with local benefits and impacts. Because many existing power plants are in or near disadvantaged communities, it is important that this transition benefits those most burdened by pollution.²⁰¹

Water Supply and Quality

The energy-water nexus is a critical juncture between energy production, environmental impacts, and dependence on water resources. The joint agencies' analysis of NEBs and social costs should therefore encompass energy resource impacts on water quality or quantity and impacts of water supply on the energy system.

200 National Center for Environmental Economics et al., [Appendix B: Mortality Risk Valuation Estimates, Guidelines for Preparing Economic Analyses](https://www.epa.gov/sites/production/files/2017-09/documents/ee-0568-22.pdf) (EPA 240-R-10-001, Dec. 2010) available at <https://www.epa.gov/sites/production/files/2017-09/documents/ee-0568-22.pdf>.

201 California Health and Safety Code Section 38562(b)(2).

Conserving fresh water and avoiding its wasteful use have long been state priorities, as reflected in the State Constitution²⁰² and state policies. A State Water Resources Control Board (Water Boards) resolution²⁰³ protects beneficial uses of the state's water resources and keep the consumptive use of fresh water for power plant cooling to only essential levels. The policy reflects the state's concerns over discharges from power plant cooling, as well as the conservation of fresh water.

In response to concerns about power plants significantly impacting local water supplies, the CEC adopted a water policy in 2003, which calls for the use of alternative technologies and water sources. Since then, there has been a trend away from the use of fresh water for power plant cooling compared to previous years, as well as increased use of recycled water, more efficient cooling technologies, dry cooling, and recycling of process wastewater through zero-liquid-discharge systems.²⁰⁴

Both solar PV and wind technologies can operate with essentially no water requirements, though PV facilities typically use some water for panel washing. However, due to their size, all utility-scale renewable energy facilities can require large amounts of water during construction for dust control and soil grading. With sandy, dry, and windy conditions typical of the desert where many projects are located (and where significant buildouts may be in the future), the amount of water used for construction can be considerable, especially considering limited water supplies available in many parts of the desert.

Water efficiency in California's electric generation sector will continue to improve as the fleet modernizes and natural gas-fired plants are run less often, recycled water sources are used preferentially, and renewables are deployed. However, given that a reliable supply of water will continue to be a key contributor to a reliable generation sector, it will be imperative for water quality and quantity impacts to be considered in both planning and permitting processes.²⁰⁵

Economic Development and Impacts

SB 100 presents a significant opportunity for job creation and sustainable careers due to the expected record-setting resource build. While this report does not contain an

202 [Article X, Section 2](#).

203 Resolution No. 75-58, [Water Quality Control Policy on the Use and Disposal of Inland Waters Used for Powerplant Cooling](#), June 19, 1975, https://www.waterboards.ca.gov/board_decisions/adopted_orders/resolutions/1975/rs75_058.pdf.

204 Even before adoption of the 2003 water policy, a good portion of California's steam cycle facilities (combined-cycle, steam boiler, and geothermal) used recycled water for cooling.

205 For more detailed information on the energy-water nexus for California's electric generation system, see the CEC Staff Report [Final 2016 Environmental Performance Report of California's Electrical Generation System](#).

analysis of local economic impacts or benefits, nor job creation associated with SB 100 implementation, these topics will be explored quantitatively and qualitatively in future SB 100 work.

The joint agencies will continue coordinating with the California Workforce Development Board (CWDB) to maximize alignment between SB 100 implementation and the state's efforts to ensure a just transition into the clean energy future and promote equity in the clean energy workforce. The CPUC has recently entered into an agreement with CWDB to draw upon the expertise of the CWDB to ensure the state has the workforce and industry-based training partnerships necessary to meet its clean energy.

The CWDB's new report entitled "Putting California on the High Road: A Jobs and Climate Action Plan for 2030,"²⁰⁶ provides a vision to integrate economic and workforce development into climate policies and programs in order to help achieve California's major climate goals. The CWDB's report, developed pursuant to [Assembly Bill 398](#) (E. Garcia, Chapter 135, Statutes of 2017), creates a framework for maximizing the positive labor market outcomes of our climate investments by simultaneously advancing equity and economic mobility for Californians and delivering skills and competitiveness for California employers. Key takeaways from the report include:

- Labor should be considered an investment rather than a cost — and investments in growing, diversifying, and upskilling California's workforce can positively affect returns on climate mitigation efforts. In other words, well trained workers are key to delivering emissions reductions and moving California closer to its climate targets.
- California can achieve greater social equity in labor market outcomes for disadvantaged workers and communities when policymakers pay attention to job quality. Identifying high-quality careers (in other words, ones that offer family-supporting wages, employer-provided benefits, worker voice, and opportunities for advancement) first, and then building pathways up and into such careers, is critical to ensuring that investments in workforce education and training meaningfully improve workers' economic mobility.
- Deliberate policy interventions are necessary in order to advance job quality and social equity as California transitions to a carbon neutral economy, just as such efforts are required to reduce pollution, protect human and environmental health, and to safeguard communities from an already-changing climate.

206 UC Berkeley Labor Center. [Putting California on the High Road: A Jobs and Climate Action Plan for 2030](https://laborcenter.berkeley.edu/wp-content/uploads/2020/09/Putting-California-on-the-High-Road.pdf). June 2020. <https://laborcenter.berkeley.edu/wp-content/uploads/2020/09/Putting-California-on-the-High-Road.pdf>.

DACAG's Equity Framework²⁰⁷ serves as another guide in assessing local economic and workforce opportunities. The framework states, "climate policies and programs should invest in a clean energy workforce by ensuring California has a trained and ready workforce prepared to improve our infrastructure and built environment as well as bring green technologies to market by:

- Promoting and funding workforce development pathways to high-quality careers in the construction and clean energy industries, including pre-apprenticeship and other training programs,
- Setting and tracking hiring targets for low-income, disadvantaged, and underrepresented populations (including women, re-entry, etc.) to enter these industries,
- Ensuring that these careers are high-road, with a career-ladder, family-sustaining wages and with benefits,
- Training the next generation of climate leaders and workers for the clean energy economy, and
- Supporting small and diverse business development and contracting."

The road to economic recovery is even more critical now that the COVID-19 pandemic has hit the entire country. People of color are disproportionately impacted by the economic downturn resulting from the pandemic, and are overrepresented in non-essential, low wage jobs.²⁰⁸ The clean energy economy represents a unique opportunity to focus workforce development efforts in disadvantaged communities. Creating clean jobs and careers with growth potential can help accelerate the economic rebuilding for workers, families, and the greater economy.

Community Resilience

The Governor's Office of Planning and Research defines resilience as "...the capacity of any entity — an individual, a community, an organization, or a natural system — to prepare for disruptions, to recover from shocks and stresses, and adapt and grow from a disruptive experience."²⁰⁹ Future investments in electric generation, storage, distribution and transmission facilities, must be designed and operated with reliability and resilience in mind to account for a changing climate. In particular, planning for

207 CPUC, [Disadvantaged Communities Advisory Group Equity Framework](https://www.cpuc.ca.gov/uploadedFiles/CPUCWebsite/Content/UtilitiesIndustries/Energy/EnergyPrograms/Infrastructure/DC/DAC%20AG%20Equity%20Framework%20(Revised).pdf), available at: [https://www.cpuc.ca.gov/uploadedFiles/CPUCWebsite/Content/UtilitiesIndustries/Energy/EnergyPrograms/Infrastructure/DC/DAC%20AG%20Equity%20Framework%20\(Revised\).pdf](https://www.cpuc.ca.gov/uploadedFiles/CPUCWebsite/Content/UtilitiesIndustries/Energy/EnergyPrograms/Infrastructure/DC/DAC%20AG%20Equity%20Framework%20(Revised).pdf).

208 PolicyLink. "[Race, Risk, and Workforce Equity in the Coronavirus Economy](https://www.policylink.org/our-work/economy/national-equity-atlas/COVID-workforce)." June 2020. <https://www.policylink.org/our-work/economy/national-equity-atlas/COVID-workforce>.

209 Governor's Office of Planning and Research. 2018. [Planning and Investing for a Resilient California: A Guidebook for State Agencies](https://opr.ca.gov/docs/20180313-Building_a_Resilient_CA.pdf). https://opr.ca.gov/docs/20180313-Building_a_Resilient_CA.pdf.

and developing these facilities requires an understanding of the challenges posed by increasing wildfire risk, extreme heat, and other effects of climate change. This is especially important as the electric grid expands to serve additional end uses, such as transportation.

Resilience to climate impacts is a priority in state policy and program design and implementation. Multiple state agencies, including the CEC and Strategic Growth Council, administer grant programs focused on improving local resilience to climate impacts. These grants have enabled cities to develop local adaptation plans that take into consideration regional climate threats and identify regionally relevant adaptation strategies. Local adaptation planning may benefit from more refined results from the SB 100 and related proceedings on the resource mix and likely location and operation of resources. A more detailed discussion of electricity system resilience and planning for climate impacts is included later in this chapter.

Accelerating SB 100 Implementation

This report includes study scenarios in which the 100 percent renewable and zero-carbon target is accelerated to 2030, 2035, and 2040. While preliminary modeling results suggest accelerating the implementation timeline of the SB 100 target is technically achievable, these scenarios are exploratory and require more rigorous analysis.

Notably, the accelerated timelines resulted in additional economic gas retirements, increased selection of geothermal resources, and decreased selection of solar and battery storage. These results suggest accelerated implementation could impact the overall 2045 resource portfolio.

Each accelerated timeline scenario results in increased annual costs compared to the SB 100 Core scenario. In general, the TRC increases in the year in which the 100 percent target is accelerated, but largely levels off by 2045. For example, in the 2030 accelerated scenario, the 2045 TRC is less than a 1 percent increase over the SB 100 Core scenario. Total cumulative cost differences between these scenarios have not been evaluated.

The joint agencies plan to continue analysis of the 2030, 2035, and 2040 scenarios in the 2025 SB 100 report analyses. In the meantime, the CPUC, in the IRP process, will continue to evaluate requiring load serving entities to meet reduced GHG emission targets within the range set by CARB. These processes will be done in collaboration with CEC and may support opportunities to accelerate progress toward the SB 100 goal.

Additional Considerations for Implementation

As the joint agencies produce more refined analysis of the SB 100 scenarios, additional factors must be considered in planning for SB 100 implementation and coordination with complementary proceedings and programs.

Equity

As stated by the Disadvantaged Communities Advisory Group (DACAG), “The impact of climate change on low-income and disadvantaged communities can exacerbate existing inequities but can also be an opportunity to level the playing field through intentional interventions that address climate impacts on these communities directly.” In 2018, the DACAG developed an [Equity Framework](#) to guide the CEC and CPUC along with other state agencies to help ensure equity is kept “front and center” during all phases of policy design and implementation of clean energy such as SB 100.²¹⁰ The Equity Framework includes the following components:

- Health and Safety
- Access and Education
- Financial Benefits
- Economic Development
- Consumer Protection

Future SB 100 work will consider this framework and other recommendations made by equity experts and community leaders throughout the process, including the AB 32 Environmental Justice Advisory Committee, in order to benefit communities in a meaningful and measurable way. The Equity Framework priorities will be considered as part of SB 100’s continued efforts, including in program design, modeling, analysis, implementation, and evaluation. In addition, AB 617 Community Emissions Reduction Plans provide a resource for actions that will achieve air pollution emission and exposure reductions within disproportionately impacted communities and are tailored to address the communities’ air quality priorities.

The joint agencies conducted ongoing engagement with equity stakeholders throughout the development of the 2021 Report, and plan to have continued engagement with the DACAG SB 100 subcommittee and other stakeholders to further refine the agencies’ approach to equity in SB 100 implementation.

Affordability

Meeting the SB 100 2045 target will likely require substantial new investments in the electric system, which may have impacts on electricity rates for consumers. Under some emissions reduction scenarios, modeling conducted for this report indicates that the state’s installed electric generation capacity may grow from about 85,000 MW today to between 227,000 MW and 301,000 MW in 2045 — roughly a three-fold

210 CPUC, [Disadvantaged Communities Advisory Group Equity Framework](https://www.cpuc.ca.gov/uploadedFiles/CPUCWebsite/Content/UtilitiesIndustries/Energy/EnergyPrograms/Infrastructure/DC/DAC%20AG%20Equity%20Framework%20(Revised).pdf), available at: [https://www.cpuc.ca.gov/uploadedFiles/CPUCWebsite/Content/UtilitiesIndustries/Energy/EnergyPrograms/Infrastructure/DC/DAC%20AG%20Equity%20Framework%20\(Revised\).pdf](https://www.cpuc.ca.gov/uploadedFiles/CPUCWebsite/Content/UtilitiesIndustries/Energy/EnergyPrograms/Infrastructure/DC/DAC%20AG%20Equity%20Framework%20(Revised).pdf).

increase in capacity. As the transportation, buildings, and industrial sectors deploy low-carbon technologies to meet the state's long-term climate goals, they will likely rely more on the electricity sector, which will increase load and customer sensitivity to rates. Maintaining affordable electricity rates is critical to successful achievement of the state's GHG targets across sectors.

As mentioned in Chapter 3, the 2021 Report analysis results provide rough estimates of system costs associated with the various scenarios. However, further analysis is required to better understand how these costs will be factored into rates that directly affect consumers. The modeling does not take into account important factors including costs associated with build out to maintain local reliability and system hardening efforts for improved system resilience to wildfires and other climate threats.

Through proceeding ([R.18-07-006](#)), the CPUC aims to better understand and define affordability for residential utility customers within California. This proceeding has primarily analyzed metrics that may be used to compare affordability as rates change. However, a baseline threshold to determine when something is or is not affordable has not yet been established and the CPUC continues to assess appropriate methodologies to do so.

The decision adopted in the first phase of the proceeding defines affordability as "the degree to which a representative household is able to pay for an essential utility service charge, given its socioeconomic status."²¹¹ The decision also adopted three metrics to compare and assess affordability:

7. **Household affordability ratio:** a ratio that sums the expected cost for three utility services (energy, telecommunication, and water services — together, these are deemed "essential utility services"), and divides them by a household's income less total housing costs. This provides a percentage for how much a household spends of its non-housing budget on utilities.
8. **Socioeconomic vulnerability index:** a 100-point scale that can be used to compare one census tract area to another. The metric is a composite of five socioeconomic indicators which are components of California Office of Environmental Health Hazard Assessment's CalEnviroScreen: educational attainment, housing burden, linguistic isolation, poverty, and unemployment.²¹² This metric provides an index that is independent of essential service charges. It

211 California Public Utilities Commission. [Decision Adopting Metrics and Methodologies for Assessing the Relative Affordability of Utility Service](#). July 16, 2020.

<https://docs.cpuc.ca.gov/PublishedDocs/Published/G000/M344/K049/344049206.PDF>.

212 California Office of Environmental Health Hazard Assessment. [CalEnviroScreen 3.0 \(Updated June 2018\) Web page](#). <https://oehha.ca.gov/calenviroscreen/report/calenviroscreen-30>.

answers the question: “What is the underlying socioeconomic vulnerability of a given geography?”

9. **Hours at minimum wage:** a statistic based on the estimated total cost for the essential utility services of energy, telecommunication, and water. This total is then compared to the minimum wage for a given locality. The number of hours of minimum wage needed to afford essential utility service is then calculated by dividing the total utility cost by the minimum wage value.

Taken together, these various metrics allow the utility to understand how rate changes may impact affordability for different regions and communities.

Implementing SB 100 with a focus on equity will require statewide focus on energy affordability with an emphasis on vulnerable populations and households in areas of the state that spend a disproportionately high share of their household income on energy. This underscores the importance of managing overall energy costs and engaging in thoughtful ratemaking to avoid large price spikes for vulnerable households, and integrated program implementation whereby grants and other targeted programming can be directed toward households that face affordability challenges.

Safety

In the last decade, California has experienced the challenges of safely operating the electric infrastructure that is built to serve high fire-threat areas of the state, and the consequences of under-investment in the safety of gas storage, transmission, and distribution. California is presently grappling with how to prioritize the mitigation of numerous new risks associated with electric and gas infrastructure, and how to pay for the mitigation. All of these present-day safety challenges must be considered in long-term planning to meet the goals of SB 100.

To support the goals of SB 100, some existing energy infrastructure will need maintenance, hardening, repurposing, upgrades, or retirement. Similarly, newly constructed infrastructure under the given scenarios and patterns of the buildout must be capable of safe operation.

The areas of safety that will need to be considered in such analyses include:

- Safety in the planning, engineering, construction, operation, and maintenance of the electric, natural gas, biofuel, and hydrogen infrastructure and resources depending on the scenario and pattern of the buildout,
- Safety of workers, customers, and the public.

The CPUC and IOUs must engage in an ongoing assessment of risks and a prioritization of how to mitigate those risks, including how to pay for the costs of mitigation. The risk mitigation strategies related to electric infrastructure being implemented and considered today include:

- System hardening

- Undergrounding or covered conductors
- Vegetation management and Right of Way (ROW) management to effectively protect the environment
- Weather forecasting to develop situational awareness.
- Appropriate retirement schedules given changing climate conditions to facilitate safe transition.
- New and adaptive infrastructure proposals using California's climate change forecasts in the Fourth Climate Assessment and the forthcoming Fifth Climate Assessment.
- Upgrade transmission and distribution switching protocols to safely and reliably operate the transmission and distribution systems in an islanding mode and/or develop microgrids to minimize the impact of power shut-offs or to avoid the power shut-offs to end users at all.
- Public Safety Power Shutoffs (PSPS) as the last resort.

The CPUC and gas utilities must similarly engage in an ongoing assessment of risks and prioritization of how to mitigate those risks. California's natural gas infrastructure faces an additional layer of complexity under the goals of SB 100: fossil-based gas could be phased out over the long term, but the infrastructure presently used by the fossil-based gas energy may still be needed if the state embarks on a pathway that includes biofuels energy or hydrogen energy.

These challenges highlight the importance of assessing public safety within the context of 2045 scenario planning. While each scenario with different buildout patterns will present their own unique challenges, the state has a responsibility to ensure this transition and the services provided by new resources and infrastructure occur in a safe, reliable manner — minimizing risk to the extent feasible and maintaining public safety. State planners should seek to better understand the current state of energy sector public safety in California, identify approaches to decarbonization that enhance public safety, and recommend how to formally incorporate public safety into long-term planning and the road map to the goal of 100 percent clean electricity.

Electric System Resilience

Assessing Climate Impacts

The electric grid must now be designed and operated to be resilient, especially as changing climate causes more unpredictable and extreme weather events. Already, climate change-induced extreme weather events, such as wildfires and heat waves, are affecting the grid's ability to provide continuous power to customers.

In the last few years, California's grid experienced considerable challenges from wildfires, which resulted in a greater application of public safety power shutoffs (PSPS) — in which California investor-owned utilities (IOUs) turn off power off in areas

high winds and dry conditions to reduce the risk of the electric utility infrastructure starting wildfires. While PSPS events are an important tool to reduce the risk of catastrophic wildfires, the duration and frequency of the PSPS events posed challenges to communities and customers who rely on essential services. Additionally, the extreme heat events that occurred in 2020 resulted in rolling blackouts over two days in August and the threat of additional rolling blackouts later in August and again in September, which the state has not experienced since the California Electricity Crisis of 2000-2001.

Cost-effective achievement of SB100 goals requires that investments in electricity generation and integration technologies and infrastructure consider how climate change may alter the geographic and temporal distribution of renewable energy resources and other impacts to electric infrastructure. Examples of such changes include:

- **Hydropower availability** – Summertime hydroelectric generation — which has historically provided an important renewable resource for meeting peak demand — is dependent upon spring and summer snowmelt, which is projected to decline substantially within this century.²¹³ Without additional innovation or cost reductions in zero-carbon dispatchable resources, increased variability in hydropower supplies could induce greater reliance on dispatchable fossil resources.
- **Wind and solar resources** – Climate impacts such as warmer temperatures and changes in wind patterns may alter the output of solar and wind resources.²¹⁴ The CEC is supporting research to better understand possible impacts, including one such project²¹⁵ that aims to develop methodologies to improve projections

213 Pierce, D. W., J. F. Kalansky, and D. R. Cayan, (Scripps Institution of Oceanography). 2018. [*Climate, Drought, and Sea Level Rise Scenarios for the Fourth California Climate Assessment*](#). California Energy Commission. Publication Number: CNRA-CEC-2018-006.

https://www.energy.ca.gov/sites/default/files/2019-11/Projections_CCCA4-CEC-2018-006_ADA.pdf.

214 U.S. Department of Energy. [*Climate Change and the Electricity Sector: Guide for Climate Change Resilience Planning*](#). September 2016.

https://www.energy.gov/sites/prod/files/2016/10/f33/Climate%20Change%20and%20the%20Electricity%20Sector%20Guide%20for%20Climate%20Change%20Resilience%20Planning%20September%202016_0.pdf.

215 EPIC-funded grant EPC-16-063 titled "Advanced Statistical-Dynamical Downscaling Methods and Products for California Electricity System Climate Planning." For more information, see the February 2018 [*Electric Program Investment Charge 2017 Annual Report*](#) (California Energy Commission Publication Number CEC-500-2018-005, available at:

<http://web.archive.org/web/20181202000310/https://www.energy.ca.gov/2018publications/CEC-500-2018-005/CEC-500-2018-005-CMF.pdf>.)

of climate-related parameters that govern availability and distribution of solar and wind resources, with a focus on surface level solar radiation and hub-height wind fields.

- **Water-Energy Nexus** – The intensity of drought conditions could impact the availability of water needed for cooling associated with certain renewable energy technologies, such as solar thermal and geothermal power plants.²¹⁶ Further, drought exacerbated by higher temperatures increases demand on groundwater supplies, which in turn requires substantial energy for pumping. For example, during California's 2011-2015 drought, farmers' increased reliance on groundwater supplies roughly doubled their energy consumption compared to pre-drought conditions.²¹⁷
- **Extreme Heat** – Heat waves increase cooling loads, which in extreme cases can lead to supply shortages, such as those experienced in August 2020. Extreme heat can also compromise the performance and accelerate the degradation of generation, transmission, and distribution infrastructure. This strain can also precipitate local power outages, such as occurred in July 2018 when a Southern California heat wave led to more than 700 power outages that affected more than 80,000 customers.²¹⁸
- **Wildfire Risk** – Wildfires can directly damage transmission and distribution systems and associated ash can also impact performance of nearby solar generation. Further, windy and dry weather conditions raise the risk of fire ignitions from utility infrastructure and indirectly result in planned power shutoffs to protect public safety, such as the series of shutoffs in Fall of 2019 and 2020 that have affected millions of Californians.

216 Tarroja, Brian (et al.), University of California, Irvine. 2019. [Building a Climate Change Resilient Electricity System for Meeting California's Energy and Environmental Goals](https://www.energy.ca.gov/2019publications/CEC-500-2019-015/CEC-500-2019-015.pdf). California Energy Commission. Publication: CEC-500-2019-015. <https://www.energy.ca.gov/2019publications/CEC-500-2019-015/CEC-500-2019-015.pdf>.

217 Public Policy Institute of California (PPIC). October 2016. "[Energy and water use in California are interconnected](https://www.ppic.org/content/pubs/report/R_1016AER.pdf)." https://www.ppic.org/content/pubs/report/R_1016AER.pdf.

218 Los Angeles Department of Water and Power. July 9, 2018. [Weekend of July 6, 2018 Heat Storm Related Power Outages and Response](https://s3-us-west-2.amazonaws.com/ladwp-jtti/wp-content/uploads/sites/3/2018/07/11114410/July-2018-Heat-Storm-Outage-Event-Summary-071118.pdf). <https://s3-us-west-2.amazonaws.com/ladwp-jtti/wp-content/uploads/sites/3/2018/07/11114410/July-2018-Heat-Storm-Outage-Event-Summary-071118.pdf>.

- **Sea-Level Rise** – Climate change-driven tidal inundation, flooding, and erosion increases risk of physical damage and disruption to coastal substations, transformers, power lines, and other equipment.²¹⁹
- **Out-of-state resources** – Additionally, the state needs to consider the impacts of climate change on the availability of real-time imports to balance the grid. For example, west-wide heat waves, such as the one experienced in August 2020, can result in short-term impacts to the availability of imports as cooling loads can drive sustained energy demand over a large geographic region.

State agencies are working to better understand these impacts and incorporate the latest research into energy planning efforts. Through the EPIC program, the CEC is advancing the next generation of climate projections and analytics to develop decision-relevant parameters for state agencies and energy sector stakeholders. State-funded climate research has also informed the state's Climate Change Assessments, which provide a scientific foundation for understanding climate-related vulnerabilities. California's Fifth Climate Change Assessment is anticipated for release prior to the 2025 SB100 update.

Through its ongoing climate adaptation rulemaking (R.18.04-019), the CPUC has directed the IOUs to develop vulnerability assessments every four years, including anticipated climate change impacts to utility operations, services, and assets, over a 20-30-year horizon. The IOUs will also provide options to address identified vulnerabilities. A key part of the IOUs' development of the vulnerability assessment is deep engagement with disadvantaged vulnerable communities.

Microgrids to Support Resilience

In addition to taking steps to better understand worsening climate impacts to the electric system, state agencies are also exploring options for backup power when there are disruptions to the grid. Clean energy microgrids have emerged an important alternative to fossil fuel backup generators, which degrade air quality and emit greenhouse gases. However, like all backup power solutions, clean energy microgrids have limitations, particularly in how long they can keep the power on and their relatively high-cost. State efforts²²⁰ are underway to explore both technological and

219 Bruzgul, Judsen, Robert Kay, Andy Petrow, Tommy Hendrickson, Beth Rodehorst, David Revell, Maya Bruguera, Dan Moreno, Ken Collison. (ICF and Revell Coastal). 2018. [Rising Seas and Electricity Infrastructure: Potential Impacts and Adaptation Actions for San Diego Gas & Electric](#). California's Fourth Climate Change Assessment, California Energy Commission. Publication Number: CCCA4-CEC-2018-004. https://www.energy.ca.gov/sites/default/files/2019-11/Energy_CCCA4-CEC-2018-004_ADA.pdf.

220 Through the EPIC program, the CEC has awarded over \$90 million grants to fund nearly 45 microgrid projects across a diverse range of applications. The CEC's 2020 IEPR (planned for release in early 2021)

economic improvements to microgrids and assess their strategic deployment as a resilience asset.

Addressing Barriers to Project Development

The initial SB 100 analysis indicates that a number of resources that have lengthy permitting requirements or development times will be necessary to meet the SB 100 2045 target of 100 percent clean electricity. Offshore wind, long duration storage and resources dependent on new transmission, such as out-of-state wind require significant time between the initial identification of need and interconnection. All of these resources may require up to 10 years from permitting to completion. Additionally, large, long lead-time projects may require multiple off-takers due to the necessary size of the project.

New transmission will also be necessary to achieve the large resource builds needed to meet the SB 100 goals. While California has historically taken a proactive approach to transmission planning for renewable energy goals, it will be necessary to continue to identify appropriate development sites years in advance of when resources will be needed. One key challenge with transmission development is aligning planning between relevant entities. SB 100 is a state energy policy, but project implementation is a local process and must address local resource values. Today, most of California's local jurisdictions are not equipped with plans achieve the state's energy goals. To reach 100 percent clean electricity by 2045, a unified planning process for the development of utility-scale energy projects and their respective transmission lines must be considered.

Collaboration Across Western States

As described in Chapter 1, California is part of a larger integrated electricity system in the Western United States called the Western Interconnection, which includes all or parts of 14 western states as well as Alberta, British Columbia, and Baja California. Regional coordination is a key component of California's strategy to realize its renewable energy and GHG emission reduction goals. With other states in the West also adopting higher clean energy goals or standards,²²¹ there are opportunities for

will outline key findings from the state's microgrid research efforts. Through rulemaking 19-09-009, the CUC is assessing microgrid-related actions to reduce the impact of outages associated with public safety power shutoffs or unplanned grid failures. Longer-term, the rulemaking will consider a wider range of microgrid and resilience issues.

²²¹ For details on states with clean energy or renewable goals or standards, see the [Link to the Center for Climate and Energy Solutions State Climate Policy Maps Web page](https://www.c2es.org/content/state-climate-policy/) (https://www.c2es.org/content/state-climate-policy/) or the [Clean Energy States Alliance \(CESA\) 100% Clean Energy Collaborative Web page](https://www.cesa.org/projects/100-clean-energy-collaborative/table-of-100-clean-energy-states/) (https://www.cesa.org/projects/100-clean-energy-collaborative/table-of-100-clean-energy-states/).

increased coordination and market development that can take advantage of the geographic diversity of loads and resources

Coordination offers significant potential to ease importation and integration of additional renewable energy facilities in regions where resource attributes match or complement California's seasonal and daily operational needs. Much of this coordination follows naturally from peak load diversification; the Northwest peaks in winter, and the rest of the West in summer, allowing each region to rely on the other for a share of its seasonal peak capacity needs. Regional coordination also provides for geographic diversification in renewable energy, allowing for more consistent supply.

The [Western Energy Imbalance Market \(EIM\)](#) serves as the primary platform for interstate coordination across the west. The EIM (described in more detail in chapter 1) is a real-time wholesale energy trading market that enables participants anywhere in the West to buy and sell energy when needed. This market has proven successful in producing cost savings and reducing renewables curtailment for all Western participants. For instance, when one utility area has excess hydroelectric, solar or wind power, the market optimizes delivery to market participants within the EIM footprint to help meet demands that would otherwise be met by more expensive — and less clean — energy resources.

There are opportunities to build on the success of the EIM and unlock additional benefits associated with increased regional coordination. As successful and valuable as the real-time EIM has been, it is only the tip of the iceberg to unlocking the potential benefits associated with increased regional coordination. There is growing interest in extending the California ISO's day-ahead market to include Western EIM entities on a voluntary basis. To that end, the California ISO launched its [Extended Day-Ahead Market \(EDAM\) Initiative](#)^[1] to develop an approach to extend participation in the day-ahead market to EIM entities. The EDAM initiative, which is still in its early stages, would aim to improve renewable integration and market efficiency through day-ahead scheduling and unit commitment across a larger area.

California's continued engagement with regional entities — including The Western Electricity Coordinating Council, Western Interstate Energy Board, Western Interconnection Regional Advisory Board, and Western Governors' Association — is critical to ensure that California's energy policies and interests are represented in efforts related to reliability, transmission planning, market development, and other issues of interest to states and provinces in the West.

Chapter 5: Recommendations

Following the results of the 2021 Report analysis, comments from stakeholders and the public, the joint agencies propose a number of key recommendations for near- and medium-term actions to support the implementation of SB 100 and inform long-term planning. The recommendations highlight areas for further analysis and additional actions to support the successful implementation of the 100 percent policy. For further discussion on these topics, please refer to Chapter 4.

This report does not contain specific recommendations for guidelines and compliance related to a 100 percent clean electricity program. Instead, the joint agencies pose the following for consideration as part of the ongoing efforts that agencies undertake, both in the context of future SB 100 reports and in other existing planning processes, to plan for a 100 percent renewable and zero-carbon electricity grid. Separately and in parallel, the CPUC will also continue to analyze the 2045 goal in its ongoing IRP modeling efforts so that decisions about near-to-medium term portfolio selection and GHG target setting can be informed by the long-term needs of SB 100.

Areas for Further Study in the 2025 SB 100 Report

- 1. Perform a comprehensive reliability assessment as the next step in the modeling process.**

The analytical portion of this report includes capacity expansion modeling, which provides possible resource portfolios that meet the requirements of SB 100. The next step in this process is to perform additional modeling to ensure the projected portfolios meet system reliability requirements. This may be an iterative process to arrive at resource portfolios that meet all requirements. The CEC and CPUC recommend using deterministic production cost modeling to assess operability across all hours of a selected modeled year or years, as well as probabilistic production cost modeling to assess system reliability through metrics such as loss of load probability.

This step could be completed as part of the 2025 SB 100 Report, or possibly through existing state efforts. The CEC and CPUC are assessing resource availability to complete this modeling ahead of the next report. The joint agencies will continue to consult with the California Balancing Authorities when developing the tools and metrics for this analysis to best represent their respective areas.

- 2. Continue to assess the role and impacts of emerging technologies and non-generation resources.**

Modeling inputs and assumptions should be updated in future analyses to reflect market changes in existing and emerging technologies, including changes in price, the commercialization of new technologies, and updates to total resource potential. Additionally, the joint agencies should continue to evaluate and consider ways to better assess the impacts of less-proven technologies that could have significant impact to a 2045 resource mix and total cost. This work will build off the “generic” zero-carbon firm resources included in the study scenarios to explore the projected impact of technologies that can achieve specific price milestones. This could include hydrogen combustion, lower-cost geothermal resources, and gas with carbon capture and sequestration (CCS), among other emerging technologies.

Similarly, future modeling should aim to capture the value of hybrid resources and key non-generation resources, such as long-duration energy storage, behind-the-meter energy storage, and demand flexibility — which can significantly alter the generation capacity needs in 2045.

3. Analyze projected land-use impacts of scenarios and opportunities to mitigate environmental impacts.

Work to better quantify the carbon stored in natural and working lands is continuing across state agencies, but given the long timelines to change landscapes, actions to manage, restore, and conserve these lands must be incorporated into electricity land use planning to complement climate measures. Closer collaboration with local and regional jurisdictions, tribal governments, and stakeholders, to plan for future development will be important to balance the built environment’s clean electric grid infrastructure needs while supporting and investing in efforts to restore, conserve, and strengthen natural and working lands.

The CEC is already developing tools to assess the total land area required to implement SB 100 and the potential areas across the state where new resources could be located. This work can expand to understand how land use impacts vary across scenarios, assess the relative environmental impacts in different areas, and identify strategies to avoid or mitigate environmental impacts and maximize environmental co-benefits. The CPUC’s inclusion of land use screens in the upcoming IRP cycle will also inform state-wide land-use planning.

4. Define and include social costs and non-energy benefits (NEBs) in future analyses.

The joint agencies will continue evaluating available modeling tools and metrics to capture non-energy benefits and social costs in future SB 100 analyses. Stakeholders including the Disadvantaged Communities Advisory Group (DACAG) and environmental justice, equity, and health organizations representing communities throughout the state recommended the inclusion of

at least the following NEBs and social costs, which will be included as appropriate:

- Land Use Impacts
- Public Health and Air Quality
- Water Supply and Quality
- Economic Impacts
- Resilience

The modeling tools utilized for the analysis in this report do not provide information regarding where generation resources will be located nor data on when and how specific resources will be used. This higher-resolution information needed to meaningfully address the topics above, requires utilizing additional tools and metrics to better understand localized impacts of the 100 percent policy. To this end, the joint agencies plan to continue engaging with the DACAG SB 100 subcommittee and other stakeholders to explore opportunities to better integrate these topics into future analyses. CARB has also already begun work to assess local air pollution impacts associated with climate action. The 2022 Scoping Plan Update will include quantified benefits associated with climate action, specifically less combustion of fossil fuels.

5. Continue to study opportunities and impacts related to achieving the 100 percent clean electricity target prior to 2045.

The joint agencies plan to continue analysis of the 2030, 2035, and 2040 scenarios in future SB 100 report analyses.

Process and Engagement for SB 100 Reports

6. Convene an annual joint-agency SB 100 workshop in years between reports.

Hosting an annual workshop will support alignment between agencies on relevant topics and proceedings and enhance continuity between SB 100 reports. These workshops will also provide an opportunity for joint agency leadership and staff to hear from stakeholders and the public on topics related to SB 100 progress.

7. Align future SB 100 planning with findings and outcomes from relevant state efforts.

The joint agencies aim to incorporate findings and outcomes from other relevant efforts in future SB 100 reports. Relevant efforts include:

- The CEC's energy demand forecasts, including electrification trends and updates for extreme climate event planning
- Transmission planning and development
- Reliability planning, including possible updates to resource adequacy requirements
- Electric system resilience planning
- Assessments from CPUC's Integrated Resource Planning, CEC's Integrated Energy Policy Report, and CARB's Scoping Plan

8. Consult with advisory groups to guide equitable planning and implementation.

For the 2021 Report, the joint agencies engaged with the Disadvantaged Community Advisory Group (DACAG), through its SB 100 subcommittee, and other environmental justice, health and equity stakeholders. These groups provided valuable input on the scope of the report, key findings, and considerations for ongoing analyses.

For the 2025 SB 100 Report, the joint agencies plan to continue collaborating with the DACAG and other equity stakeholders, as well as the Environmental Justice Advisory Committee (EJAC), CARB's advisory body on climate change efforts. DACAG and EJAC are essential liaisons that should convene and coordinate to help ensure SB 100-related efforts benefit all Californians, and particularly those in disadvantaged and low-income communities.

9. Retain and expand upon best practices for community outreach and accessibility.

The joint agencies worked to ensure broad access to the 2021 Report process by holding workshops across the state, conducting significant outreach by phone, email listservs, and social media, and offering remote attendance options for all workshops. For future SB 100 reports (every four years), the agencies will retain these best practices, while also exploring additional methods to maximize participation and access to meeting information and materials for California residents. Specific best practices and recommendations for development of future SB 100 reports include:

- Continue to host workshops in different sites throughout the state to engage with more geographically diverse communities.
- Continue to facilitate outreach to state legislators and their constituents, particularly around meetings held in their districts.
- Build closer partnerships with local governments on workshop outreach and continue to find meeting sites that are trusted and accessible to communities, such as spaces frequently used by community-based organizations and residents.

- Broaden engagement with tribal governments, particularly on efforts related to land use planning.
- Continue to utilize accessible virtual platforms for all meetings, including those with an in-person attendance option and tailor workshops to accommodate community logistical needs.

Supporting Achievement of the 100 Percent Target

10. **Continue state support for research and innovation in clean energy technologies.**

While the SB 100 target is achievable with existing technologies, continued investments in research and innovation can accelerate technology performance and cost improvements that can make progress easier, faster and reduce costs to electricity ratepayers. The Electric Program Investment Charge (EPIC) Program — California's flagship electricity R&D program — invests \$130 million annually to support the development of emerging clean energy technologies. In August 2020, the CPUC reauthorized the EPIC program for another \$1.5 billion over the next decade.

Moving forward, EPIC will continue to catalyze advancements to support the cost-effective implementation of SB 100 in areas including renewable and zero-carbon generation, long-duration energy storage, energy efficiency, and load flexibility. Further, the EPIC-funded California Energy Innovation Ecosystem connects clean energy entrepreneurs with the funding, training, resources, and expertise needed to help turn concepts into products that benefit consumers, companies, and utilities. This ongoing collaboration with cleantech incubators, research labs, and private investment firms will be critical to best leverage state funding in innovation.

11. **Continue to prioritize energy efficiency and load flexibility to minimize resource build requirements and total implementation costs.**

In 2003, the state established a loading order policy, which directs that California's energy demands be met first by efficiency and demand response before new generation is considered. Prioritizing cost-effective energy efficiency and load flexibility measures remains critical as the state moves toward a 100 percent clean electricity future. Taking steps to reduce energy demand can offset the need for additional generation capacity, saving Californians money, while reducing land use and other environmental impacts associated with the construction of new facilities.

12. **Identify and address bottlenecks in project permitting and development.**

Numerous stakeholders highlighted barriers that can slow planning and construction of projects, such as permitting delays and long lead times for transmission projects. Because SB 100 implementation will require sustained record-setting construction rates, these barriers need to be addressed early and comprehensively. The CEC and CPUC should engage with stakeholders — including developers, utilities, balancing authorities, local governments, and community organizations — to better understand the specific barriers to project development and advance strategies to address them.

13. Promote workforce development programs that focus on high-quality job creation.

Implementation of SB 100 creates a significant opportunity to support California companies, benefit local economies, and create family-sustaining jobs while optimizing climate outcomes. The joint agencies should continue collaborating with the California Workforce Development Board (CWDB) and other stakeholders to identify strategies and best practices to support an equitable clean energy workforce and high-quality job creation. The agencies can also leverage the expertise of the DACAG workforce subcommittee. As a starting point, the joint agencies shall consider the takeaways from the CWDB's 2020 report, *Putting California on the High Road*,²²² including:

- Labor should be considered an investment rather than a cost, as well-trained workers are key to delivering emissions reductions and moving California closer to its climate targets.
- Identifying high-quality careers that offer family-supporting wages, employer-provided benefits, worker voice, and opportunities for advancement, along with building pathways into such careers, is critical to ensure investments in workforce education and training meaningfully improve workers' economic mobility.
- Deliberate policy interventions are necessary in order to advance job quality and social equity as California transitions to a carbon neutral economy.

²²² UC Berkeley Labor Center. [Putting California on the High Road: A Jobs and Climate Action Plan for 2030](https://laborcenter.berkeley.edu/wp-content/uploads/2020/09/Putting-California-on-the-High-Road.pdf). June 2020. <https://laborcenter.berkeley.edu/wp-content/uploads/2020/09/Putting-California-on-the-High-Road.pdf>.

APPENDIX A:

Acronyms and Abbreviations

AB – Assembly Bill

ATB – Annual Technology Baseline

BA – balancing authority

BANC – Balancing Authority of Northern California

BOEM – Bureau of Ocean Energy Management

BTM – behind-the-meter

BUILD – Building Initiative for Low-Emissions Development

CalFlexHub – California Flexible Load Research and Deployment Hub

California ISO – California Independent System Operator

CARB – California Air Resources Board

CCA – Community Choice Aggregation

CCGT – combined cycle gas turbine

CCS – Carbon Capture and Sequestration

CEC – California Energy Commission

CESA – Clean Energy States Alliance

CHP – combined heat and power

CNG – compressed natural gas

CNRA – California Natural Resources Agency

CO₂ – carbon dioxide

COVID-19 – Coronavirus Disease 2019

CPUC – California Public Utilities Commission

CREPC – Committee on Regional Electric Power Cooperation

CSP – concentrating solar power

CT – combustion turbine

CWDB – California Workforce Development Board

DAC – disadvantaged community

DACAG – Disadvantaged Communities Advisory Group

DR – demand response
DRECP – Desert Renewable Energy Conservation Plan
DWR – California Department of Water Resources
E3 – Energy and Environmental Economics, Inc.
EDAM – Extended Day-Ahead Market
EE – energy efficiency
EIM – Western Energy Imbalance Market
EJAC – Environmental Justice Advisory Committee
ELCC – effective load carrying capacity
EO – Executive Order
EPIC – Electric Program Investment Charge Program
ESP – electric service provider
EV – electric vehicle
FERC – Federal Energy Regulatory Commission
GDP – gross domestic product
GHG – greenhouse gas
GW – gigawatt
GWh – gigawatt-hours
HVAC – heating, ventilation and air conditioning
IEPR – Integrated Energy Policy Report
IID – Imperial Irrigation District
IOU – investor-owned utility
IRP – integrated resource plan
IWG – Interagency Working Group on the Social Cost of Greenhouse Gases
kW – kilowatt
kWh – kilowatt-hour
LADWP – Los Angeles Department of Water and Power
LBNL – Lawrence Berkeley National Laboratory
LCOE – levelized cost of energy
LOLE – loss of load expectation

LOLP – loss of load probability
LSE – load serving entity
MMT – million metric tons
MMT CO₂e – million metric tons of carbon dioxide equivalent
MW – Megawatt
MWh - megawatt-hour
NEB – non-energy benefit
NERC - North American Electric Reliability Corporation
NO_x – oxides of nitrogen
NRDC – Natural Resources Defense Council
NREL - National Renewable Energy Laboratory
O&M – operations and maintenance
OOS – out-of-state
OSW – offshore wind
PAH – polycyclic aromatic hydrocarbon
PG&E – Pacific Gas and Electric
PM – particulate matter
PM_{2.5} – fine inhalable particles with diameters that are generally 2.5 micrometers and smaller
POU – publicly owned utility
PRCA – Preliminary Root Cause Analysis
PSPS – Public Safety Power Shutoff
PV – photovoltaic
R&D – research and development
RA – resource adequacy
RC – reliability coordinator
RETI – Renewable Energy Transmission Initiative
ROW – right-of-way
RPS – Renewables Portfolio Standard
SB – Senate bill
SC-CO₂ – social cost of carbon

SCE – Southern California Edison
SDG&E – San Diego Gas & Electric
SGIP – Self-Generation Incentive Program
SMUD – Sacramento Municipal Utility District
SoCalGas – Southern California Gas Company
SOx – oxides of sulfur
SWRCB – State Water Resources Control Board
TECH – Technology and Equipment for Clean Heating
TID – Turlock Irrigation District
TPP – Transmission Planning Process
TRC – total resource cost
UCLA – University of California, Los Angeles
USEPA – United States Environmental Protection Agency
USGCRP – United States Global Change Research Program
VGI – vehicle-grid integration
WECC – Western Electricity Coordinating Council
WGA – Western Governors Association
WHO – World Health Organization
WIEB – Western Interstate Energy Board
WIRAB – Western Interconnection Regional Advisory Board
ZEV – zero emission vehicle

APPENDIX B:

Glossary

For additional information on commonly used energy terminology, see the following industry glossary links:

- [California Air Resources Board Glossary](https://ww2.arb.ca.gov/about/glossary), available at: <https://ww2.arb.ca.gov/about/glossary>
- [California Energy Commission Energy Glossary](https://www.energy.ca.gov/resources/energy-glossary), available at: <https://www.energy.ca.gov/resources/energy-glossary>
- [California Independent System Operator Glossary of Terms and Acronyms](http://www.caiso.com/Pages/glossary.aspx), available at: <http://www.caiso.com/Pages/glossary.aspx>
- [California Public Utilities Commission Glossary of Acronyms and Other Frequently Used Terms](https://www.cpuc.ca.gov/glossary/), available at: <https://www.cpuc.ca.gov/glossary/>
- [Federal Energy Regulatory Commission Glossary](https://www.ferc.gov/about/what-ferc/about/glossary), available at: <https://www.ferc.gov/about/what-ferc/about/glossary>
- [North American Electric Reliability Corporation Glossary of Terms Used in NERC Reliability Standards](https://www.nerc.com/pa/Stand/Glossary%20of%20Terms/Glossary_of_Terms.pdf), available at: https://www.nerc.com/pa/Stand/Glossary%20of%20Terms/Glossary_of_Terms.pdf
- [US Energy Information Administration Glossary](https://www.eia.gov/tools/glossary/), available at: <https://www.eia.gov/tools/glossary/>

Adaptation

In human systems, the process of adjustment to actual or expected climate and its effects, in order to moderate harm or exploit beneficial opportunities. In natural systems, the process of adjustment to actual climate and its effects; human intervention may facilitate adjustment to expected climate and its effects.

Ancillary services

Ancillary services include regulation, spinning reserve, non-spinning reserve, voltage support and black start, together with such other interconnected operation services as the California ISO may develop in cooperation with market participants to support the transmission of energy from generation resources to loads while maintaining reliable operation of the CAISO controlled grid in accordance with Western Electricity Coordinating Council standards and good utility practice.

Balancing authority

A balancing authority is the responsible entity that integrates resource plans ahead of time, maintains load-interchange-generation balance within a balancing authority area, and supports interconnection frequency in real time. Balancing authorities in California include the Balancing Authority of Northern California (BANC), California ISO, Imperial Irrigation District (IID), Turlock Irrigation District (TID) and Los Angeles Department of Water and Power (LADWP). The California ISO is the largest of about 38 balancing authorities in the Western Interconnection, handling an estimated 35 percent of the electric load in the West. For more information, see the [WECC Overview of System Operations: Balancing Authority and Regulation Overview Web page](#).

Biodiversity

Biological diversity means the variability among living organisms from all sources, including, inter alia, terrestrial, marine and other aquatic ecosystems and the ecological complexes of which they are part; this includes diversity within species, between species and of ecosystems.

Bioenergy

Energy derived from any form of biomass or its metabolic by-products.

Biogas

Biogas is a type of biofuel that is naturally produced from the decomposition of organic waste (such as food scraps) and includes methane, carbon dioxide, and other gases. Biofuels differ from fossil fuels because a biofuel is fuel from recently living biological matter, where fossil fuels come from long dead biological matter.

Biomass

Biomass energy resources are derived from organic matter. These include wood, agricultural waste and other living-cell material that can be burned to produce heat energy. They also include algae, sewage and other organic substances that may be used to make energy through chemical processes.

Capacity expansion modeling

Capacity expansion modeling analyzes different resource investment options over a planning horizon. The model identifies the least cost resource investments, given the policy and reliability constraints. Due to the large number of resources that can be selected by the model, simplifications are necessary. These simplifications can include, only modeling characteristic days for each year, simplified power plant operating characteristics, and simplified transmission networks. For more information, see the [US Department of Energy Overview of Power Sector Modeling](#).

Cap-and-Trade Program

The Cap-and-Trade Program is a key element of California's strategy to reduce greenhouse gas (GHG) emissions. It complements other measures to ensure that

California cost-effectively meets its goals for GHG emissions reductions. The Cap-and-Trade Regulation establishes a declining limit on major sources of GHG emissions throughout California, and it creates a powerful economic incentive for significant investment in cleaner, more efficient technologies. The Program applies to emissions that cover approximately 80 percent of the State's GHG emissions. CARB creates allowances equal to the total amount of permissible emissions (i.e., the "cap"). One allowance equals one metric ton of carbon dioxide equivalent emissions (using the 100-year global warming potential). Each year, fewer allowances are created and the annual cap declines. An increasing annual auction reserve (or floor) price for allowances and the reduction in annual allowances creates a steady and sustained carbon price signal to prompt action to reduce GHG emissions. All covered entities in the Cap-and-Trade Program are still subject to existing air quality permit limits for criteria and toxic air pollutants. For more information, see the [CARB Cap-and-Trade Program Web page](#).

Carbon capture and sequestration (CCS)

A process in which a relatively pure stream of carbon dioxide (CO₂) from industrial and energy-related sources is separated (captured), conditioned, compressed and transported to a storage location for long-term isolation from the atmosphere. For more information, see the [CARB Carbon Capture & Sequestration Web page](#).

Carbon dioxide (CO₂)

A naturally occurring gas, CO₂ is also a by-product of burning fossil fuels (such as oil, gas and coal), of burning biomass, of land-use changes, and of industrial processes (for example, cement production). It is the principal anthropogenic greenhouse gas (GHG) that affects the Earth's radiative balance. It is the reference gas against which other GHGs are measured and therefore has a global warming potential (GWP) of 1.

Carbon neutrality

Carbon dioxide and other greenhouse gas (GHG) emissions generated by sources such as transportation, power plants, and industrial processes must be less than or equal to the amount of carbon dioxide that is stored, both in natural sinks such as forests and mechanical sequestration such as carbon capture and sequestration. [Executive order B-55-18](#) established a target for California to achieve carbon neutrality by 2045 and maintain net negative emissions thereafter. For more information, see the [CARB Carbon Neutrality Web Page](#).

Carbon price

The price for avoided or released carbon dioxide (CO₂) or CO₂-equivalent emissions. This may refer to the rate of a carbon tax or the price of emission permits. In many models that are used to assess the economic costs of mitigation, carbon prices are used as a proxy to represent the level of effort in mitigation policies.

Carbon sink

A reservoir (natural or human, in soil, ocean, and plants) where a greenhouse gas, an aerosol or a precursor of a greenhouse gas is stored.

Climate

Climate in a narrow sense is usually defined as the average weather, or more rigorously, as the statistical description in terms of the mean and variability of relevant quantities over a period of time ranging from months to thousands or millions of years. The classical period for averaging these variables is 30 years, as defined by the World Meteorological Organization. The relevant quantities are most often surface variables such as temperature, precipitation and wind. Climate in a wider sense is the state, including a statistical description, of the climate system.

Climate adaptation

A growing body of new policies — referred to as “climate adaptation” — is intended to grapple with what is known from climate science and incorporate planning for climate change into the routine business of governance, infrastructure management, and administration.

Climate change

Climate change refers to a change in the state of the climate that can be identified (for example, by using statistical tests) by changes in the mean and/or the variability of its properties and that persists for an extended period, typically decades or longer. Climate change may be due to natural internal processes or external forcings such as modulations of the solar cycles, volcanic eruptions and persistent anthropogenic changes in the composition of the atmosphere or in land use. **Anthropogenic** climate change is defined by the human impact on Earth's climate while **natural** climate change are the natural climate cycles that have been and continue to occur throughout Earth's history. Anthropogenic (human-induced) climate change is directly linked to the amount of fossil fuels burned, aerosol releases, and land alteration from agriculture and deforestation. For more information, see the [Energy Education Natural vs Anthropogenic Climate Change Web page](#).

Climate Change Scoping Plan

CARB's 2022 Scoping plan Update will provide an actionable, cost-effective, and technologically feasible path to achieve economy-wide carbon neutrality by 2045. For more information, see the [CARB AB 32 Climate Change Scoping Plan Web page](#).

CO₂ equivalent (CO₂-e) emissions

The amount of carbon dioxide (CO₂) emissions that would cause the same integrated radiative forcing or temperature change, over a given time horizon, as an emitted amount of a greenhouse gas (GHG) or a mixture of GHGs. There are a number of ways to compute such equivalent emissions and choose appropriate time horizons. Most typically, the CO₂-equivalent emission is obtained by multiplying the emission of a

GHG by its global warming potential (GWP) for a 100-year time horizon. For a mix of GHGs it is obtained by summing the CO₂-equivalent emissions of each gas. CO₂-equivalent emission is a common scale for comparing emissions of different GHGs but does not imply equivalence of the corresponding climate change responses. There is generally no connection between CO₂-equivalent emissions and resulting CO₂-equivalent concentrations.

Community choice aggregation (CCA)

Community choice aggregation (or CCA) lets local jurisdictions aggregate, or combine, their electricity load to purchase power on behalf of their residents. In California, community choice aggregators are legally defined by state law as electric service providers and work together with the region's existing utility, which continues to provide customer services (for example, grid maintenance and power delivery). For more information see [What Is CCA?](#) or [Community Choice Is Transforming the California Energy Industry](#).

Decarbonization

The process by which countries, individuals or other entities aim to reduce or achieve zero fossil carbon emissions. Typically refers to a reduction of the carbon emissions associated with electricity, industry and transport.

Demand response (DR)

Demand response refers to providing wholesale and retail electricity customers with the ability to choose to respond to time-based prices and other incentives by reducing or shifting electricity use ("shift DR"), particularly during peak demand periods, so that changes in customer demand become a viable option for addressing pricing, system operations and reliability, infrastructure planning, operation and deferral, and other issues. It has been used traditionally to shed load in emergencies ("shed DR"). It also has the potential to be used as a low-greenhouse gas, low-cost, price-responsive option to help integrate renewable energy and provide grid-stabilizing services, especially when multiple distributed energy resources are used in combination and opportunities to earn income make the investment worthwhile.

For more information, see the [CPUC Demand Response Web page](#).

Disadvantaged community

Disadvantaged communities refer to the areas throughout California which most suffer from a combination of economic, health, and environmental burdens. These burdens include poverty, high unemployment, air and water pollution, presence of hazardous wastes, as well as high incidence of asthma and heart disease. One way that the state identifies these areas is by collecting and analyzing information from communities all over the state. CalEnviroScreen, an analytical tool created by the California Environmental Protection Agency, combines different types of census tract-specific information into a score to determine which communities are the most burdened or

"disadvantaged." For more information, see the [California Office of Environmental Health Hazard Assessment's CalEnviroScreen Web page](#).

Disadvantaged Communities Advisory Group (DACAG)

The Clean Energy and Pollution Reduction Act of 2015 (also known as Senate Bill 350) called upon the CPUC to help improve air quality and economic conditions in disadvantaged communities by, for example, changing the way the state plans the development and future operations of power plants, or rethinking the location of clean energy technologies to benefit burdened communities. Additionally, Senate Bill 350 required the CPUC and the CEC to create a Disadvantaged Communities Advisory Group (DACAG), which assists the two Commissions in understanding how energy programs impact these areas and could be improved.

For more information, see the [CPUC Disadvantaged Communities Advisory Group Web page](#).

Distributed energy resources (DER)

Distributed energy resources are any resource with a first point of interconnection of a utility distribution company or metered subsystem. Distributed energy resources include:

- Demand response, which has the potential to be used as a low-greenhouse gas, low-cost, price-responsive option to help integrate renewable energy and provide grid-stabilizing services, especially when multiple distributed energy resources are used in combination and opportunities to earn income make the investment worthwhile.
- Distributed renewable energy generation, primarily rooftop photovoltaic energy systems.
- Vehicle-Grid Integration, or all the ways plug-in electric vehicles can provide services to the grid, including coordinating the timing of vehicle charging with grid conditions.
- Energy storage in the electric power sector to capture electricity or heat for use later to help manage fluctuations in supply and demand.

Effective load carrying capability (ELCC)

Effective load carrying capability" (ELCC) is the increment of load that could met by the resource while maintaining the same level of reliability. The ELCC of a variable renewable energy resource is based on both the capacity coincident with peak load and the profile and quantity of existing variable renewable energy resources. For a detailed description of ELCC implementation in RESOLVE, see page 87 of the [Inputs & Assumptions: CEC SB100 Joint Agency Report](#).

Electric Program Investment Charge Program (EPIC)

The California Energy Commission's Electric Program Investment Charge (EPIC) program invests in scientific and technological research to accelerate the transformation of the electricity sector to meet the state's energy and climate goals. The EPIC program invests more than \$130 million annually in areas including renewable energy, energy storage, electric system resilience, and electric technologies for buildings, businesses, and transportation. For more information, see the [CEC Electric Program Investment Charge Program Web page](#) and the [CPUC Energy Research, Development & Deployment Web page](#).

Electric service provider (ESP)

An electric service provider is a company that purchases wholesale electricity from electricity generators and sells it at a retail level to the general public.

Energy efficiency

Energy efficiency means adapting technology to meet consumer needs while using less energy. The CEC adopts energy efficiency standards for appliances and buildings, which reduces air pollution and saves consumers money. The CPUC regulates ratepayer-funded energy efficiency programs and works with the investor-owned utilities, other program administrators, and vendors to develop programs and measures to transform technology markets within California using ratepayer funds. For more information, see the [CEC Energy Efficiency Web page](#) and the [CPUC Energy Efficiency Web page](#).

Environmental justice

Environmental justice is the fair treatment of people of all races and incomes with respect to development, implementation and enforcement of environmental laws, regulations and policies.

Equity (Energy equity)

Energy equity is the principle of fairness in burden sharing and is a basis for understanding how the impacts and responses to climate change, including costs and benefits, are distributed in and by society in more or less equal ways. It is often aligned with ideas of equality, fairness and justice and applied with respect to equity in the responsibility for, and distribution of, climate impacts and policies across society, generations, and gender, and in the sense of who participates and controls the processes of decision-making.

Extreme weather event

An extreme weather event is an event that is rare at a particular place and time of year. Definitions of rare vary, but an extreme weather event would normally be as rare as or rarer than the 10th or 90th percentile of a probability density function estimated from observations. By definition, the characteristics of what is called extreme weather may vary from place to place in an absolute sense. When a pattern of extreme

weather persists for some time, such as a season, it may be classed as an extreme climate event, especially if it yields an average or total that is itself extreme (e.g., drought or heavy rainfall over a season).

Federal Energy Regulatory Commission (FERC)

The *Federal Energy Regulatory Commission*, also known as *FERC*, is an independent agency that regulates interstate transmission of electricity, oil, and natural gas. It also regulates natural gas and hydropower projects in the United States. For more information, see the [Federal Energy Regulatory Commission Web page](#).

Fossil fuels

Carbon-based fuels from fossil hydrocarbon deposits, including coal, oil, and natural gas.

Greenhouse gas (GHG)

Greenhouse gases are those gaseous constituents of the atmosphere, both natural and anthropogenic, that absorb and emit radiation at specific wavelengths within the spectrum of terrestrial radiation emitted by the Earth's surface, the atmosphere itself and by clouds. This property causes the greenhouse effect. Water vapor (H₂O), carbon dioxide (CO₂), nitrous oxide (N₂O), methane (CH₄) and ozone (O₃) are the primary GHGs in the Earth's atmosphere. Moreover, there are a number of entirely human-made GHGs in the atmosphere, such as the halocarbons and other chlorine- and bromine-containing substances, dealt with under the Montreal Protocol. Beside CO₂, N₂O and CH₄, the Kyoto Protocol deals with the GHGs sulfur hexafluoride (SF₆), hydrofluorocarbons (HFCs) and perfluorocarbons (PFCs). In response to Assembly Bill 32 (California Global Warming Solutions Act of 2006), the definition of greenhouse gases defined in Health and Safety Code section 38505 includes nitrogen trifluoride (NF₃) in addition to those defined under the Montreal and Kyoto Protocols.

Integrated Energy Policy Report (IEPR)

Senate Bill 1389 (Bowen, Chapter 568, Statutes of 2002) requires the California Energy Commission to prepare a biennial integrated energy report. The report, which is crafted in collaboration with a range of stakeholders, contains an integrated assessment of major energy trends and issues facing California's electricity, natural gas, and transportation fuel sectors. The report provides policy recommendations to conserve resources, protect the environment, ensure reliable, secure, and diverse energy supplies, enhance the state's economy, and protect public health and safety. For more information, see the [CEC Integrated Energy Policy Report Web page](#).

Integrated Resource Planning (IRP)

The CPUC's Integrated Resource Planning (IRP) process is an "umbrella" planning proceeding to consider all of its electric procurement policies and programs and ensure California has a safe, reliable, and cost-effective electricity supply. The proceeding is also the Commission's primary venue for implementation of the Senate

Bill 350 requirements related to IRP (Public Utilities Code Sections 454.51 and 454.52). The process ensures that load serving entities meet targets that allow the electricity sector to contribute to California's economy-wide greenhouse gas emissions reductions goals. For more information see the [CPUC Integrated Resource Plan and Long-Term Procurement Plan \(IRP-LTPP\) Web page](#).

Investor-owned utility (IOU)

Investor-owned utilities (IOUs) provide transmission and distribution services to all electric customers in their service territory. The utilities also provide generation service for “bundled” customers, while “unbundled” customers receive electric generation service from an alternate provider, such as a Community Choice Aggregator (CCA). California has three large IOUs offering electricity service: Pacific Gas and Electric, Southern California Edison, and San Diego Gas & Electric.

Landscape-scale planning

Landscape-level approaches, also known as landscape-scale planning, take into consideration a wide range of potential constraints and conflicts, including environmental sensitivity, conservation and other land uses, tribal cultural resources, and more when considering future renewable energy development. The benefits of using landscape-level approaches for renewable energy and transmission planning include early identification and resolution of large issues or barriers to development, coordinated agency permitting processes, increased transparency in decision making, increased collaboration, avoidance of impacts, and more rapid deployment of environmentally responsible renewable energy projects.

Levelized cost of energy (LCOE)

The levelized cost of energy (LCOE) is a measure of the average net present cost of electricity generation for a generating plant over its lifetime. The LCOE is calculated as the ratio between all the discounted costs over the lifetime of an electricity generating plant divided by a discounted sum of the actual energy amounts delivered. The LCOE is used to compare different methods of electricity generation on a consistent basis. Inputs to LCOE typically include cost of capital, fuel costs, fixed and variable operations and maintenance costs, financing costs, and an assumed utilization rate.

Load serving entity (LSE)

A load serving entity is defined by the California Independent System Operator as an entity that has been “granted authority by state or local law, regulation or franchise to serve [their] own load directly through wholesale energy purchases.” For more information see the [California Independent System Operator's Web page](#).

Loss of load expectation (LOLE)

The expected number of days per year for which available generating capacity is expected to be insufficient to serve the daily peak demand (load). When given in hours/year, it represents a comparison of hourly load to available generation.

Loss of load probability (LOLP)

The proportion (probability) of days per year, hours per year or events per season that available generating capacity/energy is expected to be insufficient to serve the daily peak or hourly demand.

Methane (CH₄)

One of the six greenhouse gases (GHGs) to be mitigated under the Kyoto Protocol and is the major component of natural gas and associated with all hydrocarbon fuels. Emissions also occur as a result of dairy and livestock operations and disposal of organics in landfills, and their management represents a major mitigation option. Methane is a short-lived climate pollutant. Unlike CO₂, which lasts for about 100 years in the atmosphere, reductions of methane can create a relatively quick reduction in global warming.

Metric ton

A metric ton is a unit of weight equal to 1,000 kilograms (or 2,205 pounds).

Microgrid

A microgrid is an interconnected system of loads and energy resources, including, but not limited to, distributed energy resources, energy storage, demand response tools, or other management, forecasting, and analytical tools, appropriately sized to meet customer needs, within a clearly defined electrical boundary that can act as a single, controllable entity, and can connect to, disconnect from, or run in parallel with, larger portions of the electrical grid, or can be managed and isolated to withstand larger disturbances and maintain electrical supply to connected critical infrastructure.

(Source: [Senate Bill 1339](#))

Mitigation (of climate change)

A human intervention to reduce greenhouse gas emissions and/or enhance carbon sinks.

Mitigation measures

In climate policy, mitigation measures are technologies, processes or practices that contribute to mitigation, for example, renewable energy technologies, waste minimization processes and public transport commuting practices.

Negative GHG emissions

Removal of greenhouse gases (GHGs) from the atmosphere by deliberate human activities, i.e., in addition to the removal that would occur via natural carbon cycle processes.

Net load

Net load is electricity load minus solar and wind generation.

Net negative emissions

A situation of net negative emissions is achieved when, as result of human activities, more greenhouse gases are removed from the atmosphere than are emitted into it. Where multiple greenhouse gases are involved, the quantification of negative emissions depends on the climate metric chosen to compare emissions of different gases (such as global warming potential, global temperature change potential, and others, as well as the chosen time horizon).

Non-energy benefits (NEBs)

Non-energy benefits (NEBs) represent the benefits or positive impacts on society associated with the construction and operation of energy infrastructure and any associated activity. For more information, see Chapter 4.

Non-spinning reserves

The portion of resource capacity that is capable of being synchronized and ramping to a specified load in ten minutes (or that is capable of being interrupted in ten (10) minutes) and that is capable of running (or being interrupted) for at least thirty (30) minutes from the time it reaches its award capacity.

North American Electric Reliability Corporation (NERC)

The *North American Electric Reliability Corporation*, also known as *NERC*, is an international regulatory authority whose mission is to reduce risks to the reliability and security of the grid. Its area of responsibility spans the continental United States, Canada, and the northern part of Baja California, Mexico. For more information see the [NERC Web page](#).

Once-through cooling (OTC)

Once-through cooling technologies intake ocean water to cool the steam that is used to spin turbines for electricity generation. The technologies allow the steam to be reused, and the ocean water that was used for cooling becomes warmer and is then discharged back into the ocean. The intake and discharge have negative impacts on marine and estuarine environments. For more information on the phase-out of power plants in California using once-through cooling, see the [Statewide Advisory Committee on Cooling Water Intake Structures Web page](#) and the [CEC Once-Through Cooling Phaseout Tracking Progress Report](#).

Particulate matter

Any material, except pure water, that exists in the solid or liquid state in the atmosphere. The size of particulate matter can vary from coarse, wind-blown dust particles to fine particle combustion products.

PATHWAYS Model

The PATHWAYS model, developed by Energy and Environmental Economics, Inc (E3), is an economy-wide scenario tool used to identify pathways to achieve economy-wide decarbonization. For more information, see [PATHWAYS Model](#).

Planning reserve margin (PRM)

Planning reserve margin (PRM) is used in resource planning to estimate the generation capacity needed to maintain reliability given uncertainty in demand and unexpected capacity outages. A typical PRM is 15% above the forecasted 1-in-2 weather year peak load, although it can vary by planning area.

Power flow modeling

Power flow modeling evaluates the flow of power on the electric grid. Power flow models provide a snapshot of transmission, generation and load and used to determine if the grid is stable and within operating limits for the case study. For more information see [North American Transmission Forum's Power Flow Modeling Reference Document](#).

Precursors

Atmospheric compounds that are not greenhouse gases (GHGs) or aerosols, but that have an effect on GHG or aerosol concentrations by taking part in physical or chemical processes regulating their production or destruction rates.

Production cost modeling

Production cost modeling simulates least-cost dispatch given a set of generating resources, load, fuel prices and transmission and dispatch constraints. Production cost models can be run deterministically or probabilistically. Typically, a deterministic production cost model models all 8,760 hours of each year modeled with specified load and weather conditions. Typically, a probabilistic production cost model simulates the same system with changing inputs, such as load, weather, and generator outages to study how these changes impact the dispatch of the system. This approach can be used to determine the loss-of-load probability of the system.

Public safety power shutoff (PSPS)

A *public safety power shutoff*, also known as *PSPS*, is a system used by utilities to prevent wildfires by proactively turning off electricity when gusty winds and dry conditions present a heightened fire risk. More information can be found at the [Prepare for Power Down Web page](#).

Publicly owned utility (POU)

Publicly owned utilities (POUs), or Municipal Utilities, are controlled by a citizen-elected governing board and utilizes public financing. These municipal utilities own generation, transmission and distribution assets. In contrast to CCAs, all utility functions are handled by these utilities. Examples include the Los Angeles Department of Water and Power and the Sacramento Municipal Utility District. Municipal utilities serve about 27 percent of California's total electricity demand.

Reliability coordinator

The entity designated by the Western Electricity Coordinating Council (WECC) as responsible for reliability coordination in real time for the area defined by WECC.

Renewables Portfolio Standard (RPS)

The *Renewables Portfolio Standard*, also referred to as *RPS*, is a program that sets continuously escalating renewable energy procurement requirements for California's load-serving entities. The generation must be procured from RPS-certified facilities (which include solar, wind, geothermal, biomass, biomethane derived from landfill and/or digester, small hydroelectric, and fuel cells using renewable fuel and/or qualifying hydrogen gas). More information can be found at the [CEC Renewables Portfolio Standard web page](#) and the [CPUC RPS Web page](#).

Resilience

The capacity of social, economic and environmental systems to cope with a hazardous event or trend or disturbance, responding or reorganizing in ways that maintain their essential function, identity and structure while also maintaining the capacity for adaptation, learning and transformation.

RESOLVE Model

The RESOLVE mode is a capacity expansion model developed by Energy and Environmental Economics, Inc. (E3). The tool identifies least-cost resource investments given a set of reliability and policy constraints. For more information, see the [Inputs & Assumptions: CEC SB100 Joint Agency Report](#).

Resource adequacy (RA)

The program that ensures that adequate physical generating capacity dedicated to serving all load requirements is available to meet peak demand and planning and operating reserves, at or deliverable to locations and at times as may be necessary to ensure local area reliability and system reliability. For more information, see the [CPUC Resource Adequacy Web page](#).

Resource build

Resource build is a set of generating, transmission and integration resources identified to meet future policy and reliability goals.

Scenario

A plausible description of how the future may develop based on a coherent and internally consistent set of assumptions about key driving forces (for example, rate of technological change, prices) and relationships. Note that scenarios are neither predictions nor forecasts, but are used to provide a view of the implications of developments and actions.

This report includes three types of scenarios with different zero-carbon load coverage targets:

- The **60% RPS scenario** is based on 60 percent of retail sales

- The **SB 100 Core scenario** is based on 100 percent of retail sales and state loads.
- The **Study scenario** includes the Core loads plus system losses with High Electrification demand.

For more information, see Chapter 3.

Short-lived climate pollutant (SLCP)

A short-lived climate pollutant is an agent that has a relatively short lifetime in the atmosphere, from a few days to a few decades, and a warming influence on the climate that is more potent than that of carbon dioxide. (Source: [Senate Bill 605](#))

Solar-plus-storage

A *solar-plus-storage* project is a battery system that is charged by a connected solar system.

Spinning reserves

The portion of unloaded synchronized resource capacity that is immediately responsive to system frequency and that is capable of being loaded in ten (10) minutes, and that is capable of running for at least thirty (30) minutes from the time it reaches its award capacity.

Supply-side measures

Policies and programs for influencing how a certain demand for goods and/or services is met. In the energy sector, for example, supply-side mitigation measures aim at reducing the amount of greenhouse gas emissions emitted per unit of energy produced.

Sustainability

A dynamic process that guarantees the persistence of natural and human systems in an equitable manner.

Sustainable development

Development that meets the needs of the present without compromising the ability of future generations to meet their own needs and balances social, economic and environmental concerns.

Total resource cost

Total resource cost (TRC) is the total cost of the system to meet the future policy and reliability goals. The TRC in the SB 100 scenarios includes non-modeled, existing costs which are the same across all scenarios, as well as scenario-specific non-modeled costs that vary by demand sensitivities. It also includes scenario-specific fixed costs, which are levelized capital investments associated with generation, transmission, storage and shed demand response resources selected in the model, as well as operating costs.

Transmission Planning Process (TPP)

The California Independent System Operator's annual transmission plan, which serves as the formal roadmap for infrastructure requirements. This process includes stakeholder and public input and uses the best analysis possible (including the Energy Commission's annual demand forecast) to assess short- and long-term transmission infrastructure needs. For more information, see the [California ISO Transmission Planning Web page](#).

Western Electricity Coordinating Council (WECC)

The *Western Electricity Coordinating Council*, also known as WECC, is a nonprofit organization that works to address risks to the reliability and security of the Western Interconnection's power system. For more information, see the [WECC Web page](#).

Western Energy Imbalance Market (EIM)

The *Western Energy Imbalance Market*, or Western EIM, is a real-time bulk power trading market. The Western EIM's systems automatically find the lowest-cost energy to serve customer demand across a wide geographic area in the western United States. For more information, see the [Western Energy Imbalance Market Web page](#).

Western Governors Association (WGA)

The Western Governors' Association (WGA) is a non-partisan organization of all 22 United States Governors (representing 19 U.S. States and 3 U.S. territories) that are considered to be part of the Western region of the nation. The WGA addresses important policy and governance issues in the West, advances the role of the Western states in the federal system, and strengthens the social and economic fabric of the region. WGA develops policy and carries out programs in the areas of natural resources, the environment, human services, economic development, international relations and state governance. For more information, see the [Western Governors Association Web page](#).

Western Interconnection (WI)

The *Western Interconnection* is a wide area synchronous grid. It is one of the two major alternating current power grids in the continental United States (the other is the Eastern Interconnection). For more information, see the [WECC's Western Interconnection Web page](#).

Western Interconnection Regional Advisory Body (WIRAB)

The Western Interconnection Regional Advisory Body (WIRAB) was created by Western Governors under the Federal Power Act and focuses on electric grid reliability in the Western Interconnection. WIRAB advises the Electric Reliability Organization (North American Electric Reliability Corporation ["NERC"]), the regional entity (Western Electricity Coordinating Council ["WECC"]), and the Federal Energy Regulatory Commission ("FERC") on whether proposed reliability standards within the region, as well as the governance and budgets of NERC and WECC, are just, reasonable, not

unduly discriminatory or preferential and in the public interest. WIRAB's membership is composed of member representatives from all states and International provinces that have load within the Western Interconnection. For more information, see the [Western Interstate Energy Board's WIRAB Web page](#).

Western Interstate Energy Board (WIEB)

The *Western Interstate Energy Board* is an organization of 11 western states and three Canadian provinces. The Board promotes energy policy that is developed cooperatively among member states and provinces and with the federal government. For more information, see the [Western Interstate Energy Board Web page](#).

Zero-carbon resource (for modeling purposes)

The joint agencies' interpretation of "zero-carbon resources," as stated in the SB 100 statute, includes generation resources that meet one or both of the following criteria. (This set of criteria is referred to as "RPS+" in SB 100 workshops and documents.)

- Meets the requirements for RPS-eligibility set forth in the most recent RPS Eligibility Guidebook.²²³
- Has zero onsite greenhouse gas emissions.²²⁴

For more information, see the [2021 Senate Bill 100 \(SB 100\) Joint-Agency Report Modeling Framework and Scenarios Overview](#).

Zero-emission vehicles (ZEVs)

There are three types of zero-emission vehicles:

- Battery-electric vehicles (BEVs) that refuel exclusively with electricity.
- Plug-in hybrid electric vehicles (PHEVs) that can refuel with either electricity or another fuel, typically gasoline. BEVs and PHEVs are collectively known as "plug-in electric vehicles," or PEVs.
- Fuel cell electric vehicles (FCEVs) that refuel with hydrogen.

²²³ California Energy Commission. [Renewables Portfolio Standard Eligibility Guidebook, Ninth Edition \(Revised\)](#). Publication Number: CEC-300-2016-006-ED9-CMF-REV. January 2017. <https://efiling.energy.ca.gov/getdocument.aspx?tn=217317>.

²²⁴ For modeling purposes, this list does not acknowledge *de minimis* emissions associated with included technologies. SB 100 compliance programs would need to establish clear requirements for qualification as a zero-carbon generation resource.

APPENDIX C:

Assumptions and Calculations to Estimate the Social Cost of Carbon in SB 100 Core Scenario

This appendix describes the assumptions and calculations employed to estimate the social cost of carbon associated with the SB 100 core scenario under high electrification demand.

Greenhouse Gas Reductions

The greenhouse gas (GHG) emissions reductions associated with implementation of SB 100 were estimated by taking the emissions difference between the 60 percent RPS and SB 100 core scenarios modeled under high electrification demand. The GHG emissions associated with in-state generation and unspecified imports are summarized in Table C-1 for year 2045.

Table C-1: Avoided GHG Emissions in 2045 from Core Scenario High Electrification Demand

Scenario	In-State, MT CO ₂	Unspecified Imports*, MT CO ₂	Total, MT CO ₂
60% RPS	44,138,014	14,807,197	58,945,211
SB 100 core	18,449,920	6,433,864	24,883,784
		GHG emissions difference:	34,061,427

*Unspecified imports use the emissions intensity of 0.428 MT CO₂ per MWh.

Social Cost of Carbon Values

As described in Chapter 4, the social cost of carbon (SC-CO₂) estimates the value of damages avoided by reducing an additional ton of carbon dioxide (CO₂). These damages include, but are not limited to, changes in net agricultural productivity, energy use, human health, property damage from increased flood risk, as well as nonmarket damages, such as the services that natural ecosystems provide to society.

In 2009, the Council of Economic Advisors and the Office of Management and Budget convened the Interagency Working Group on the Social Cost of Greenhouse Gases (IWG) to develop a methodology for estimating the SC-CO₂. This methodology relied on a standardized range of assumptions and could be used consistently when estimating the benefits of regulations across agencies and around the world. The IWG, comprised of scientific and economic experts, recommended the use of SC-CO₂ values based on three integrated assessment models developed over decades of global peer-reviewed research, which are summarized in Table C-2.²²⁵

Table C-2: Social Cost of CO₂, 2015-2050 (in 2007 dollars per metric ton CO₂)

Year	5% Discount Rate	3% Discount Rate	2.5% Discount Rate
2015	\$11	\$36	\$56
2020	\$12	\$42	\$62
2025	\$14	\$46	\$68
2030	\$16	\$50	\$73
2035	\$18	\$55	\$78
2040	\$21	\$60	\$84
2045	\$23	\$64	\$89
2050	\$26	\$69	\$95

The IWG SC-CO₂ values are in 2007 dollars. These were translated into 2016 dollars using California Department of Finance consumer price index values for California and are shown in Table C-3.²²⁶

Table C-3: Social Cost of CO₂, 2015-2050 (in 2016 dollars per metric ton CO₂)

²²⁵ Additional documents relating to the IWG process, including iterations of the Technical Support Document for the Social Cost of Carbon for Regulatory Impact Analysis under Executive Order 12866 are available at the [President Barack Obama White House Office of Management and Budget Social Cost of Greenhouse Gases Web page](https://obamawhitehouse.archives.gov/omb/oira/social-cost-of-carbon). <https://obamawhitehouse.archives.gov/omb/oira/social-cost-of-carbon>.

²²⁶ State of California, Department of Finance. [Inflation: Consumer Price Index Web page](http://www.dof.ca.gov/Forecasting/Economics/Indicators/Inflation/). See Calendar Year averages: from 1950 available at: <http://www.dof.ca.gov/Forecasting/Economics/Indicators/Inflation/>.

Year	5% Discount Rate	3% Discount Rate	2.5% Discount Rate
2015	\$12.92	\$42.27	\$65.76
2020	\$14.09	\$49.32	\$72.80
2025	\$16.44	\$54.01	\$79.85
2030	\$18.79	\$58.71	\$85.72
2035	\$21.14	\$64.58	\$91.59
2040	\$24.66	\$70.45	\$98.63
2045	\$27.01	\$75.15	\$104.51
2050	\$30.53	\$81.02	\$111.15

Avoided Social Costs

The estimated avoided social cost of the SB 100 Core scenario compared to the 60% RPS scenario is calculated by multiplying the IWG SC-CO₂ values in Table C-3 for year 2045 at the 2.5, 3, and 5 percent discount rates by the GHG emissions difference in Table C-1. The social costs using these assumptions are shown in Table C-4 at the various discount rates.

For example, 34,061,427.16 MT CO₂ x \$27.01/MT CO₂ = \$919,896,812

Table C-4: Estimated Social Cost (Avoided Economic Damages)

Scenario	Social Cost of Carbon (2016 dollars)		
	5% Discount Rate	3% Discount Rate	2.5% Discount Rate
SB 100 core, high electrification demand	\$919,896,812	\$2,559,712,867	\$3,559,600,706



HYDROGEN AND FUEL CELL TECHNOLOGIES OFFICE

Hydrogen Production: Natural Gas Reforming

[Home](#) » [Hydrogen Production](#) » [Processes](#) » Hydrogen Production: Natural Gas Reforming

Natural gas reforming is an advanced and mature production process that builds upon the existing natural gas pipeline delivery infrastructure. Today, 95% of the hydrogen produced in the United States is made by natural gas reforming in large central plants. This is an important technology pathway for near-term hydrogen production.

How Does It Work?

Natural gas contains methane (CH_4) that can be used to produce hydrogen with thermal processes, such as steam-methane reformation and partial oxidation.



📷 Although today most hydrogen is produced from natural gas, the Fuel Cell Technologies Office is exploring a variety of ways to produce hydrogen from renewable resources.

STEAM-METHANE REFORMING

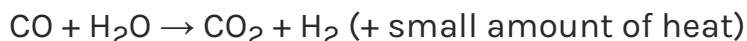
Most hydrogen produced today in the United States is made via steam-methane reforming, a mature production process in which high-temperature steam (700°C–1,000°C) is used to produce hydrogen from a methane source, such as natural gas. In steam-methane reforming, methane reacts with steam under 3–25 bar pressure (1 bar = 14.5 psi) in the presence of a catalyst to produce hydrogen, carbon monoxide, and a relatively small amount of carbon dioxide. Steam reforming is endothermic—that is, heat must be supplied to the process for the reaction to proceed.

Subsequently, in what is called the "water-gas shift reaction," the carbon monoxide and steam are reacted using a catalyst to produce carbon dioxide and more hydrogen. In a final process step called "pressure-swing adsorption," carbon dioxide and other impurities are removed from the gas stream, leaving essentially pure hydrogen. Steam reforming can also be used to produce hydrogen from other fuels, such as ethanol, propane, or even gasoline.

Steam-methane reforming reaction



Water-gas shift reaction



PARTIAL OXIDATION

In partial oxidation, the methane and other hydrocarbons in natural gas react with a limited amount of oxygen (typically from air) that is not enough to completely oxidize the hydrocarbons to carbon dioxide and water. With less than the stoichiometric amount of oxygen available, the reaction products contain primarily hydrogen and carbon monoxide (and nitrogen, if the reaction is carried out with air rather than pure oxygen), and a relatively small amount of carbon dioxide and other compounds. Subsequently, in a water-gas shift reaction, the carbon monoxide reacts with water to form carbon dioxide and more hydrogen.

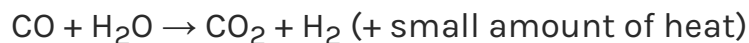
Partial oxidation is an exothermic process—it gives off heat. The process is, typically, much faster than steam reforming and requires a smaller reactor vessel. As can be seen in chemical reactions of partial oxidation, this process initially produces less

hydrogen per unit of the input fuel than is obtained by steam reforming of the same fuel.

Partial oxidation of methane reaction



Water-gas shift reaction



Why Is This Pathway Being Considered?

Reforming low-cost natural gas can provide hydrogen today for fuel cell electric vehicles (FCEVs) as well as other applications. Over the long term, DOE expects that hydrogen production from natural gas will be augmented with production from renewable, nuclear, coal (with carbon capture and storage), and other low-carbon, domestic energy resources.

Petroleum use and emissions are lower than for gasoline-powered internal combustion engine vehicles. The only product from an FCEV tailpipe is water vapor but even with the upstream process of producing hydrogen from natural gas as well as delivering and storing it for use in FCEVs, the total greenhouse gas emissions are cut in half and petroleum is reduced over 90% compared to today's gasoline vehicles.

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Efficient use of land to meet sustainable energy needs

Rebecca R. Hernandez^{1,2*}, Madison K. Hoffacker^{1,2} and Christopher B. Field^{1,2}

The deployment of renewable energy systems, such as solar energy, to achieve universal access to electricity, heat and transportation, and to mitigate climate change is arguably the most exigent challenge facing humans today^{1–4}. However, the goal of rapidly developing solar energy systems is complicated by land and environmental constraints, increasing uncertainty about the future of the global energy landscape^{5–7}. Here, we test the hypothesis that land, energy and environmental compatibility can be achieved with small- and utility-scale solar energy within existing developed areas in the state of California (USA), a global solar energy hotspot. We found that the quantity of accessible energy potentially produced from photovoltaic (PV) and concentrating solar power (CSP) within the built environment ('compatible') exceeds current statewide demand. We identify additional sites beyond the built environment ('potentially compatible') that further augment this potential. Areas for small- and utility-scale solar energy development within the built environment comprise 11,000–15,000 and 6,000 TWh yr^{−1} of PV and CSP generation-based potential, respectively, and could meet the state of California's energy consumptive demand three to five times over. Solar energy within the built environment may be an overlooked opportunity for meeting sustainable energy needs in places with land and environmental constraints.

Technology, economics and environmental values are decisive factors in identifying areas most compatible for renewable energy development, including solar energy systems. Environmental values are underlying determinants of attitudes, behaviours and beliefs about the environment^{8,9}. These attitudes, behaviours and beliefs can, in turn, guide decisions concerning which ecosystems and human assets to protect. They can also inform the way that the emphasis on different kinds of impact changes with the scale of the solar energy deployment^{10,11}. Solar energy systems integrated within the built environment have several advantages if protecting ecosystems and their services are priority values. They confer the lowest environmental and land-use and land-cover change impacts^{6,12}, reduce energetic losses from and load on transmission, and are co-located with the energy needs of a growing population expected to be concentrated entirely in urban areas (that is, 62% by 2035; refs 13,14). Such installations are modular in their capacity, ranging from small-scale (<1 MW) to utility-scale (≥1 MW), and can use existing infrastructure within the built environment (for example, residential rooftops, commercial rooftops).

Utility-scale solar energy (USSE) systems are uniquely advantageous with their large economy of scale, compatibility with a wide range of sites, and numerous environmental co-benefit opportunities⁶. With a land-use efficiency of 35 W m^{−2} at a

capacity factor of 0.20, a single terawatt of USSE capacity scales to 142,857 km² (roughly the area of the state of New York)¹², providing challenges for the integration of potentially massive projects into complex and fragmented landscapes. Criteria for siting USSE can be diverse, emphasizing, for example, warehouse rooftops, degraded lands, deserts, or sites remote from human populations. However, resource constraint and opportunity modelling can be used to assess value-based trade-offs and technical potential at large spatial scales where energy development is needed^{7,15–17}.

The state of California (USA) has been a long-standing model system for understanding the land–energy–environment nexus owing to its early and aggressive adoption of renewable energy systems (predominately wind and geothermal), vast land area (larger than 189 countries, for example, Germany, the Philippines and Zimbabwe), large population (that is, 38 million) and economy (that is, the eighth largest in the world), vulnerability to climate change, and sensitive ecosystems^{12,18,19}. Abundant solar resources and diverse storage technology options suggest that small- and USSE technologies within the built environment and in places that minimize environmental impacts may be underutilized within California's current resource mix. Here, we test the hypothesis that land, energy and environmental compatibility can be achieved with small-scale solar energy and USSE within landscapes that are already managed for human uses in the state of California (USA), a global solar energy hotspot^{6,20–22}.

To determine whether land, energy and environmental compatibility can be achieved within existing developed areas in the state of California, we developed the Carnegie Energy and Environmental Compatibility (CEEC) model (Supplementary Methods) to achieve four objectives. First, we seek to quantify the capacity-based technical potential (that is, satellite-based estimates of PV and CSP technologies operating at their full, nominal capacity over 0.1° surface cells). Second, we seek to quantify the (accessible) generation-based technical potential (that is, realized potential incorporating a satellite-based capacity factor model with 0.1 × 0.1° surface resolution) for PV and CSP. Owing to California's limited water resources, we model dry-cooled CSP parabolic trough technology. Photovoltaic technologies included three subtypes: fixed tilt (TILT25), single-axis (AX1FLAT), dual-axis (AX2). Third, we seek to create a compatibility index (that is, 'compatible', 'potentially compatible' and 'incompatible' areas) to categorize and quantify land resources meeting land, energy and environmental compatibility for solar energy infrastructure. Last, we seek to determine to what extent energy and climate change goals can be met therein.

California has a total area of over 400,000 km² with a solar resource of 881,604 TWh yr^{−1} and 1,000,948 TWh yr^{−1} for PV

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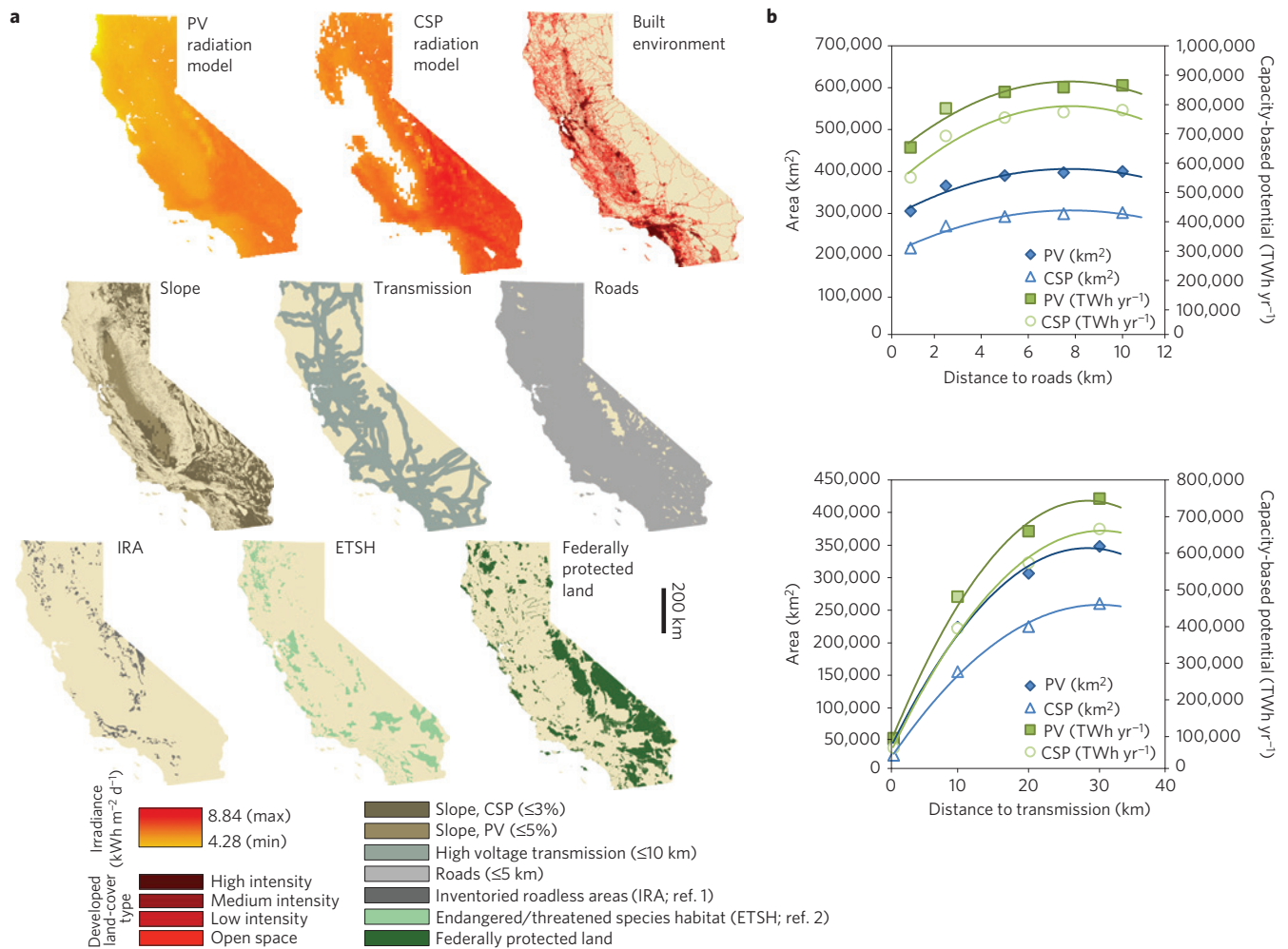


Figure 1 | Selected model inputs and sensitivity analyses. a, Maps showing resource opportunities (that is, PV and CSP radiation models, built environment land-cover types (high, medium, low intensity, and open space)) and resource constraints including slope, proximity to transmission, proximity to roads, inventoried roadless areas, endangered and threatened species habitat, and federally protected land (for greater detail, see Supplementary Section 2). **b**, Solar resource area (km^2) and technical potential (TWh yr^{-1}) as a function of distance to existing high-voltage transmission (≥ 69 kV; 38,835 km total) and roads (700,914 km total). Trendlines are the best fit (polynomial), where the saturation point (slope = 0) is the mean distance between transmission corridors ($\mu \approx 30$ km) and between roads ($\mu \approx 8$ km). Technical potential increases with increasing distance from existing transmission corridors and road infrastructure up to approximately 30 km and 8 km, respectively ($r_{\text{PV}}^2 = 0.99714$; $r_{\text{CSP}}^2 = 0.99901$; $r_{\text{PV}}^2 = 0.98499$; $r_{\text{CSP}}^2 = 0.98768$). Last, incremental increases in capacity are greatest in the kilometre closest to existing transmission or roads and decrease as distance increases from these elements.

and CSP, respectively (Table 1 and Fig. 1a). However, CSP is economically maximized where direct normal irradiance (DNI) is $6 \text{ kWh m}^{-2} \text{ d}^{-1}$ or greater. California comprises approximately $310,000 \text{ km}^2$ of land where solar resources meet this criterion, conferring a theoretical capacity-based CSP potential of $795,973 \text{ TWh yr}^{-1}$. Although PV systems can be deployed on water, conferring reduced evaporation as a co-benefit (for example, floatovoltaics, Supplementary Table 1), we excluded open bodies of water and perennial ice and snow (Supplementary Section 1).

Collectively, 8.1% of all terrestrial surfaces in California, particularly along the west coast, have been modified by humans ('developed'; $32,675 \text{ km}^2$) and are classified as: high intensity, medium intensity, low intensity, and open space²³. On the basis of our hypothesis about the adequacy of the areas modified by humans, we defined these developed areas as the 'compatible' opportunity space for solar energy generation (Fig. 1a and Supplementary Table 1). We excluded CSP potential from the built environment classified as high and medium density, because CSP schemes are, at this time, not deployed in such locations. More than a third of these developed areas ($12,372 \text{ km}^2$) are urban open space, which

is a matrix of vegetation with some constructed infrastructure ($<20\%$ impervious surfaces) as is commonly found in large-lot single-family residential units, parks, golf courses and vegetated landscape elements. Within the urban open space land-cover type, the total capacity-based PV (for example, ground or rooftop mounted) and CSP generation is $25,902$ and $16,680 \text{ TWh yr}^{-1}$, respectively (Supplementary Table 1). Low- and medium-intensity environments are mostly single-family housing units and together encompass about as much land ($13,336 \text{ km}^2$) as urban open space. The area of land potentially available for PV development is approximately equal in low- and medium-intensity built environments, and PV capacity-based generation (for example, ground or rooftop mounted) in these areas is comparable at $13,749 \text{ TWh yr}^{-1}$ and $14,204 \text{ TWh yr}^{-1}$, respectively. PVs in high intensity developed land (for example, mostly rooftop modules) have a capacity-based generation potential of $3,244 \text{ TWh yr}^{-1}$. CSP in low-intensity developed land has a capacity-based generation potential of $7,268 \text{ TWh yr}^{-1}$, encompassing $2,942 \text{ km}^2$.

To identify 'potentially compatible' development opportunities beyond these 'compatible', developed areas, we identified

Table 1 | Technical potential of solar energy within environmentally compatible and potentially compatible land in California.

Land area, capacity-based potential and generation-based potential for PV and CSP development after integrating each parameter constraint (for example, slope).

CEEC model resource constraint or opportunity	PV					CSP		
	Total area (km ²)	Capacity-based potential (TWh yr ⁻¹)	Generation-based potential (TWh yr ⁻¹)			Total area (km ²)	Capacity-based potential (TWh yr ⁻¹)	Generation-based potential (TWh yr ⁻¹)
			TILT25 [§]	AX1FLAT	AX2			
California	409,443	881,604	169,461	209,790	240,520	409,443	1,000,948	386,395
DNI ≥ 6 kWh m ⁻² d ⁻¹	-	-	-	-	-	309,209	795,973	321,827
Open water and perennial ice/snow	404,062	870,242	167,288	207,088	237,420	305,454	786,715	318,223
Developed, high intensity*	-	-	-	-	-	305,257	786,248	318,052
Developed, medium intensity*	-	-	-	-	-	303,348	781,696	316,357
Developed, low intensity*	-	-	-	-	-	-	-	-
Developed, open space*	-	-	-	-	-	-	-	-
Slope ^{*,†}	142,056	310,423	59,735	73,790	84,454	70,102	183,912	75,451
Transmission line (10 km)*	101,765	220,202	41,873	51,575	58,869	46,469	120,364	48,594
Roads (5 km)*	101,527	219,640	41,757	51,431	58,702	46,333	119,988	48,432
Inventoried roadless areas*	101,044	218,648	41,572	51,201	58,436	45,974	119,147	48,110
ET species habitat ^{*,‡}	86,738	186,410	35,195	43,289	49,370	39,136	99,734	39,650
Federally protected areas*	81,334	174,148	32,756	40,260	45,889	35,917	91,048	35,999

Moving down columns, area and potential decrease as each constraint is integrated. Cells marked (-) indicate no change in area or potential from previous (above) constraint.

Land area, capacity-based potential and generation-based potential for all schemes (that is, small- and utility-scale) and for solely USSE (≥1 MW), according to the CEEC compatibility matrix.

CEEC model results

All schemes (small-scale + USSE)

California (all)	409,443	881,604	169,461	209,790	240,520	409,443	1,000,948	386,394
Compatible areas	27,286	57,098	10,617	12,866	14,612			
Potentially compatible areas	54,048	117,050	22,139	27,394	31,277			

USSE only

Compatible areas	22,028	46,080	8,565	10,349	11,744	6,274	15,400	5,947
Potentially compatible areas	55,733	120,460	22,751	28,139	32,119	27,215	69,551	27,650

USSE installations necessitate parcels large enough for a 1 MW power plant after ref. 12. CSP schemes are all utility-scale. *Reported area and solar potential do not include areas of open water, perennial ice and snow, and for CSP areas where DNI is <6 kWh m⁻² d⁻¹. †Slope must be ≤5% and ≤3% for PV and CSP, respectively. ‡Endangered and threatened species habitat. §Fixed tilt (TILT25), single-axis (AX1FLAT), dual-axis (AX2).

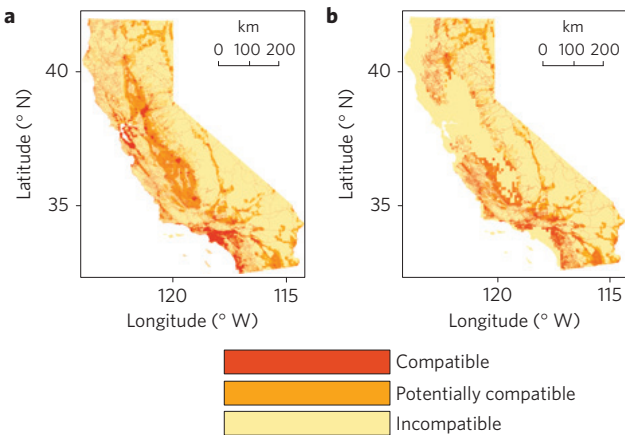


Figure 2 | Compatibility matrices for PV and CSP. a,b, Compatible (red polygons), potentially compatible (orange polygons), and incompatible (yellow polygons) areas for PV (a) and CSP (b) energy systems within the state of California. Compatible areas are restricted to areas within the built environment (that is, developed land-cover type).

topography most suitable for solar energy systems; where slopes are 3% and 5% or less, for CSP and PV installations, respectively. Next, we prioritized a 10 km development zone on each side of high-voltage (≥69 kV; 38,835 km total) transmission lines, and prioritized a 5 km development zone along each side of all roads of interest (700,914 km total). Last, we identified and excluded 20,193 km² of ecologically sensitive, federally protected habitat (Fig. 1a and Supplementary Table 1 and Supplementary Section 2). Such constraints, which are adjustable in the model, can be set to manage economic costs and environmental values associated with construction activities and materials (Methods and Supplementary Section 1.3). We qualify these areas as ‘potentially compatible’, recognizing that local-scale constraints and regulations beyond the scope of this study may render such areas ‘incompatible’²⁰.

Slope and access to transmission had the greatest absolute effect on the compatibility of land and technical potential. For CSP, DNI was also an important constraint (Supplementary Table 2 and Supplementary Section 1.3). Owing to economic and environmental costs of high-voltage and long-distance transmission and road construction, we performed a sensitivity analysis to determine the effect of distance to transmission and roads on area and capacity-based technical potential for CSP and PV technologies, and to determine mean distance between transmission corridors and be-

Table 2 | Potential to meet 33% renewable energy for all retail electricity by 2020 (California RPS, by scenario type) and total energy demand from PV and CSP technologies according to the CEEC compatibility matrix in California.

Potential to meet 33% 2020 RPS	PV				CSP	
	Capacity-based* (times over)	Generation-based (times over)*			Capacity-based (times over)	Generation-based (times over)
		TILT25 [‡]	AX1FLAT	AX2		
High-demand scenario (47.0 TWh)						
Compatible areas	1,214.9	225.9	273.7	310.9	327.7	126.5
Potentially compatible areas	2,490.4	471.0	582.9	665.5	1,479.8	588.3
Medium-demand scenario (41.3 TWh)						
Compatible areas	1,382.5	257.1	311.5	353.8	372.9	144.0
Potentially compatible areas	2,834.2	536.0	663.3	757.3	1,684.0	669.5
Low-demand scenario (35.3 TWh)						
Compatible areas	1,617.5	300.8	364.5	413.9	436.3	168.5
Potentially compatible areas	3,315.9	627.1	776.0	886.1	1,970.2	783.3
Potential to meet total energy consumption [‡]	Capacity-based (times over)	Generation-based (times over)			Capacity-based (times over)	Generation-based (times over)
		TILT25	AX1FLAT	AX2		
All schemes						
Compatible areas	25.6	4.8	5.8	6.5	-	-
Potentially compatible areas	52.5	9.9	12.2	14.1	-	-
USSE only						
Compatible areas	20.7	3.8	4.6	5.3	6.9	2.7
Potentially compatible areas	53.9	10.2	12.7	14.4	31.2	12.4

*2020 RPS data for PVs represent potential for areas compatible for all schemes: small- and utility-scale. [‡]Fixed tilt (TILT25), single-axis (AX1FLAT), dual-axis (AX2). [‡]Total California state energy usage in 2011 was 2,291 TWh from, in order of increasing consumption: coal, other petroleum, nuclear electric power, distillate fuel oil, jet fuel, net interstate flow of electricity, motor gasoline, hydroelectric power, other renewables, biomass, natural gas, residual fuel, and liquefied petroleum gas. Source: Supplementary Table 4.

tween roads. Relationships between distance to infrastructure and area (or capacity-based potential) are nonlinear and best-fit equations are polynomial; that is, incremental increases in capacity are greatest in the kilometre closest to existing transmission or roads and decrease as distance increases from these elements. Technical potential increases with increasing distance from existing transmission corridors and road infrastructure up to approximately 30 km and 8 km, respectively ($r_{PV}^2 = 0.99714$; $r_{CSP}^2 = 0.99901$; $R_{PV}^2 = 0.98499$; $R_{CSP}^2 = 0.98768$; Fig. 1b).

In total, California has more than 27,286 km² and 6,274 km² of 'compatible' land for PV and CSP solar energy development, respectively (Table 1 and Fig. 2). Areas within California that are considered 'potentially compatible' amount to a total of 55,733 km² for PV systems and 27,215 km² for CSP technology. These areas constitute 174,148 TWh yr⁻¹ of PV and 84,951 TWh yr⁻¹ of CSP capacity-based potential. Utility-scale PV systems can be developed in 96% of these areas, that is, 77,761 km² in area and 166,540 TWh yr⁻¹ of capacity-based potential. Next, we calculated realized generation-based solar energy potential for fixed tilt (TILT25), one-axis tracking (AX1FLAT), and two-axis tracking (AX2) PV installations and for parabolic trough CSP installations for all resource opportunities and constraints (Table 1). After integrating each resource opportunity and constraint (Supplementary Table 3), total realized generation-based potential in 'compatible' areas for development ranges from 10,617 to 14,612 TWh yr⁻¹ for PV technologies and is 5,947 TWh yr⁻¹ for CSP (Table 1). The generation-based potential for PV installations constructed at the utility-scale in 'compatible' areas ranges from 8,565 to 11,744 TWh yr⁻¹. 'Potentially compatible' areas have approximately three times the generation-based potential for PV and CSP technologies as 'compatible' areas.

California's dynamic renewable energy landscape is driven, in part, by legislation and renewable portfolio standards (RPS) that, for

example, require renewables to serve 33% of retail electricity load by 2020—enacted as a 'floor' rather than 'ceiling'²²—and greenhouse-gas emissions 80% below 1990 levels by 2050. In 2012, 22% of retail electricity sales were derived from renewable sources²⁴ and total energy consumption was 2,231 TWh where non-biomass, non-hydro renewable energy consumption comprises 6.7% (153.3 TWh; Supplementary Table 4). On the basis of the RPS and related legislation (for example, California Global Warming Solutions Act), California state and governmental agencies are directed by law to take all appropriate actions to facilitate the timely realization of RPS requirements including siting, permitting, procurement and transmission infrastructure needs²².

Framing the realized, generation-based potential of solar energy technologies within the context of policy goals is a useful exercise for weighing its potential contribution to California's current renewable energy mix. We calculated the number of times over that PV (small- and utility-scale schemes) and CSP energy systems could meet the 2020 renewable net short (difference between current renewable energy production and target levels) for three different demand scenarios: low, medium and high. Total projected statewide retail sales demand is 292.6, 297.9 and 305.3 TWh. Net short demand is 35.3, 41.3 and 47.0 TWh for these respective scenarios^{22,25}. Within 'compatible' areas, PV generation could meet the state of California's 33% renewable energy goal 301 (low demand), 257 (medium demand) and 226 (high demand) times over with fixed tilt (TILT25) modules. CSP generation in 'compatible' areas could meet the state's goal 436 (low demand), 373 (medium demand) and 328 (high demand) times over (Table 2).

Comparing the realized, generation-based potential of solar energy technologies to the state of California's total energy consumption further underscores the value of solar. The quantity of energy that could be produced solely within the built environment (that is, 'compatible'; conferring the least land-use or land-cover

change) exceeds the energy needed to meet the state's total energy consumption (Table 2). Potential realized PV generation (small- and utility-scale) within 'compatible' areas is 4.8, 5.8 and 6.5 times greater than current demand using fixed tilt, single-axis and dual-axis modules. CSP generation within 'compatible' areas is 2.7 times greater than current total energy demand.

The built environment is conducive to high levels of solar energy development. The authors of ref. 26 estimate that 20–27% of all United States residential rooftop space and 60–65% of commercial rooftops are favourable for PV systems, depending on climate and accounting for roof material and structure, shading and orientation. For example, the 121 km² city of San Francisco has 23 MW of PV capacity producing an estimated 31,113 MW h yr⁻¹ on residential and commercial rooftops and other features within the built environment²⁷. At present, 11% and 44% of CSP installations are sited in 'compatible' and 'potentially compatible' areas, respectively, corroborating their feasibility within these land-cover types (R.R.H., unpublished data). Our model assumes that deployed CSP will use dry-cooling technology and therefore water resource constraints may pose unanticipated trade-offs for wet-cooled systems. Last, issues of cost, intermittency and storage, and local siting opposition can impact the scale of deployment in California and elsewhere.

Our study identified a diverse suite of sites in California that could be candidates for small- and USSE development, focusing on the generation potential of well-suited areas within the built environment and additional land that combines high-quality solar resources with proximity to existing roads and transmission lines. These areas provide options for minimizing environmental impacts associated with a large-scale transition to a renewable energy mix where solar energy technologies serve as a growing source alongside increasingly flexible, and optimized transmission integration^{10,11,28,29}. California's energy stakeholders, developers and policymakers can use our results to inform development decisions, and the multiple-criteria model, CEEC, can be implemented in other regions.

Methods

Full details are in Supplementary Methods. The CEEC model is an adaptable multiple-criteria model that calculates technical solar energy potential for areas of interest, incorporating user-specified development opportunities and resource constraints. For this study, we applied the CEEC model for California (USA), integrating satellite-based solar radiation estimates with hydrologic, socioeconomic, topographic, energy infrastructure, and ecological opportunities and constraints (for data sources, see Supplementary Table 5). Model outputs include intermediate products of interest (for example, land area and technical potential) as well as a spatially explicit compatibility index ('compatible', 'potentially compatible', 'incompatible'). With a spatial resolution of 0.1 × 0.1°, CEEC calculated capacity-based technical potential for PV and CSP (that is, energy output for systems operating at their full, nominal capacity), and generation-based technical potential (that is, realized potential incorporating a capacity factor model) for CSP (dry-cooled, parabolic trough) and for PV technology subtypes (that is, fixed tilt, single-axis, dual-axis).

Radiation estimates were from the National Renewable Energy Lab (NREL) Diffuse/Direct Normal Irradiation Model and the NREL Direct Normal Irradiation Model. These estimates incorporate geostationary weather satellite imagery, daily snow cover data, and monthly atmospheric water vapour, trace gas and aerosol data as well as ground measurement validation (1998–2005) to output annual average daily total solar energy at a spatial resolution of 0.1 × 0.1° (~10 × 10 km).

Capacity factors were from the NREL PV Watts model³⁰ for three PV system types: fixed tilt, south-facing with a 25° tilt (TILT25); one-axis tracking, rotating east–west with a ±45° maximum tracking angle (AX1FLAT); and two-axis tracking, rotating east–west and north–south of the sun across the horizon (AX2). We used five direct normal irradiance classes of capacity factors for a parabolic trough CSP system (Supplementary Table 6).

Features assessed with spatially explicit mapping included bodies of open water and perennial ice and snow; space within the built environment; topography suitable for solar energy systems, that is, where slopes are 3% and 5% or less for CSP and PV installations, respectively; 10-km-wide corridors on each side of high-voltage (≥69 kV) transmission lines; 5-km-wide

corridors along each side of all roads; and ecologically sensitive and protected habitat (Supplementary Methods).

To better understand the amount of energy potential available within California and the CEEC Model Compatibility Matrix areas, we calculated the ratio of PV and CSP capacity and generation-based technical potential to the net short needed for meeting the state's RPS, defined as requiring renewables to serve 33% of retail electricity load by 2020 using the following equation:

$$\text{potential to meet RPS goal (times over)} = \frac{\text{solar energy technical potential}}{\text{potential / (net short = difference between current renewable energy production and target levels)}}$$

Renewable net short is calculated for upper, mid-, and lower bound cases as:

$$\text{net renewable net short (TWh)} = ([\text{projected retail electricity sales} - \text{energy efficiency programs} - \text{combined Heat \& power customer services} - \text{self-generation additions} - \text{other demand reduction programs}] \times \text{policy goal percentage}) - \text{generation from existing eligible renewable facilities likely to be generating in 2020.}$$

Estimates of renewable net short depend on assumptions of future energy supply and demand and are, therefore, subject to change over time (for example, reductions in electricity retail sales will reduce renewable net short)²².

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Author contributions

R.R.H. conceived the project, R.R.H. developed the model, R.R.H. and M.K.H. conducted analyses and model runs, and R.R.H., M.K.H. and C.B.F. wrote the paper.

Additional information

Supplementary information is available in the [online version of the paper](#). Reprints and permissions information is available online at www.nature.com/reprints. Correspondence and requests for materials should be addressed to R.R.H.

Competing financial interests

The authors declare no competing financial interests.

Global warming of 1.5°C

**An IPCC Special Report on the impacts of global warming of 1.5°C
above pre-industrial levels and related global greenhouse gas emission pathways,
in the context of strengthening the global response to the threat of climate change,
sustainable development, and efforts to eradicate poverty**

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The artwork was inspired by a graphic from the SPM (Figure SPM.1).

Foreword and Preface

Foreword

This IPCC Special Report on Global Warming of 1.5°C was formally approved by the world's governments in 2018 – the year of IPCC's 30th anniversary celebrations.

During its three decades of existence, the IPCC has shed light on climate change, contributing to the understanding of its causes and consequences and the options for risk management through adaptation and mitigation. In these three decades, global warming has continued unabated and we have witnessed an acceleration in sea-level rise. Emissions of greenhouse gases due to human activities, the root cause of global warming, continue to increase, year after year.

Five years ago, the IPCC's Fifth Assessment Report provided the scientific input into the Paris Agreement, which aims to strengthen the global response to the threat of climate change by holding the increase in the global average temperature to well below 2°C above pre-industrial levels and to pursue efforts to limit the temperature increase to 1.5°C above pre-industrial levels.

Many countries considered that a level of global warming close to 2°C would not be safe and, at that time, there was only limited knowledge about the implications of a level of 1.5°C of warming for climate-related risks and in terms of the scale of mitigation ambition and its feasibility. Parties to the Paris Agreement therefore invited the IPCC to assess the impacts of global warming of 1.5°C above pre-industrial levels and the related emissions pathways that would achieve this enhanced global ambition.

At the start of the Sixth Assessment cycle, governments, in a plenary IPCC session, decided to prepare three special reports, including this one, and expanded the scope of this special report by framing the assessment in the context of sustainable development and efforts to eradicate poverty.

Sustainable development goals provide a new framework to consider climate action within the multiple dimensions of sustainability. This report is innovative in multiple ways. It shows the importance of integration across the traditional IPCC working groups and across disciplines within each chapter. Transitions, integrating adaptation and mitigation for each sector, are explored within six dimensions of feasibility, showing both low hanging fruits and barriers to overcome. It also provides scientific guidance on strategies to embed climate action within development strategies, and how to optimize choices that maximize benefits for multiple sustainable development dimensions and implement ethical and just transitions.

In his address to the UN General Assembly in 2018, Secretary-General António Guterres quoted World Meteorological Organization (WMO) data showing that the past two decades have included eighteen of the twenty warmest years since record-keeping began in 1850.

"Climate change is moving faster than we are," said Secretary-General Guterres. *"We must listen to the Earth's best scientists,"* he added.

One month later the IPCC presented the Special Report on Global Warming of 1.5°C, based on the assessment of around 6,000 peer-review publications, most of them published in the last few years. This Special Report confirms that climate change is already affecting people, ecosystems and livelihoods all around the world. It shows that limiting warming to 1.5°C is possible within the laws of chemistry and physics but would require unprecedented transitions in all aspects of society. It finds that there are clear benefits to keeping warming to

1.5°C rather than 2°C or higher. Every bit of warming matters. And it shows that limiting warming to 1.5°C can go hand in hand with achieving other global goals such as the Sustainable Development Agenda. Every year matters and every choice matters.

This Special Report also shows that recent trends in emissions and the level of international ambition indicated by nationally determined contributions, within the Paris Agreement, deviate from a track consistent with limiting warming to well below 2°C. Without increased and urgent mitigation ambition in the coming years, leading to a sharp decline in greenhouse gas emissions by 2030, global warming will surpass 1.5°C in the following decades, leading to irreversible loss of the most fragile ecosystems, and crisis after crisis for the most vulnerable people and societies.

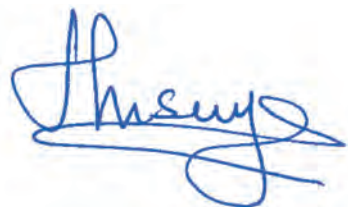
The Special Report on Global Warming of 1.5°C supports efforts by the WMO and United Nations Environment Programme for a comprehensive assessment of our understanding of climate change to help step up action to respond to climate change, achieve climate-resilient development and foster an integrated approach to the provision of climate services at all scales of governance.

The IPCC worked in record time to deliver this report for the 24th Conference of Parties (COP24) to the United Nations Framework Convention on Climate Change (UNFCCC) and the Talanoa Dialogue. We would like to thank Hoesung Lee, Chair of the IPCC, for his leadership and guidance in the preparation of this Special Report. We commend the work undertaken by the authors of this Special Report and the many contributing authors and reviewers within a timeline of unprecedented severity; the leadership of the Co-Chairs of Working Groups I, II and III: Valérie Masson-Delmotte, Panmao Zhai, Hans-Otto Pörtner, Debra Roberts, Jim Skea and Priyadarshi R. Shukla; the oversight by the Bureau members of Working Groups I, II and III; and the implementation by the Technical Support Unit of Working Group I, supported by the Technical Support Units of Working Groups II and III. We are also grateful for the responsiveness of the international research community, who produced the knowledge assessed in the report, and thank the reviewers of the report for the thousands of comments that helped the authors strengthen the assessment.

Every bit of warming matters, every year matters, every choice matters



Petteri Taalas
Secretary-General
World Meteorological Organization



Joyce Msuya
Acting Executive Director
United Nations Environment Programme

Preface

This Special Report on Global Warming of 1.5°C, an IPCC Special Report on the impacts of global warming of 1.5°C above pre-industrial levels and related global greenhouse gas emission pathways, in the context of strengthening the global response to the threat of climate change, sustainable development, and efforts to eradicate poverty, is the first publication in the Intergovernmental Panel on Climate Change (IPCC) Sixth Assessment Report (AR6). The Report was jointly prepared by Working Groups I, II and III. It is the first IPCC Report to be collectively produced by all three Working Groups, symbolizing the new level of integration sought between Working Groups during AR6. The Working Group I Technical Support Unit has been responsible for the logistical and technical support for the preparation of the Special Report. The Special Report builds upon the IPCC's Fifth Assessment Report (AR5) released in 2013–2014 and on relevant research subsequently published in the scientific, technical and socio-economic literature. It has been prepared following IPCC principles and procedures, following AR5 guidance on calibrated language for communicating the degree of certainty in key findings. This Special Report is the first of three cross-Working Group Special Reports to be published in AR6, accompanying the three main Working Group Reports, the Synthesis Report and a Refinement to the 2006 IPCC Guidelines for National Greenhouse Gas Inventories.

Scope of the Report

In its decision on the adoption of the Paris Agreement, the Conference of Parties (COP) to the United Nations Framework Convention on Climate Change (UNFCCC) at its 21st Session in Paris, France (30 November to 11 December 2015), invited the IPCC to provide a special report in 2018 on the impacts of global warming of 1.5°C above pre-industrial levels and related global greenhouse gas emission pathways. The Panel accepted the invitation and placed the Report in the context of strengthening the global response to the threat of climate change, sustainable development, and efforts to eradicate poverty.

The broad scientific community has also responded to the UNFCCC invitation. New knowledge and literature relevant to the topics of this report have been produced and published worldwide. The Special Report is an assessment of the relevant state of knowledge, based on the scientific and technical literature available and accepted for publication up to 15 May 2018. The Report draws on the findings of more than 6,000 published articles.

Structure of the Report

This report consists of a short Summary for Policymakers, a Technical Summary, five Chapters, and Annexes, as well as online chapter Supplementary Material.

Chapter 1 frames the context, knowledge base and assessment approaches used to understand the impacts of 1.5°C global warming above pre-industrial levels and related global greenhouse gas emission pathways, building on AR5, in the context of strengthening the global response to the threat of climate change, sustainable development, and efforts to eradicate poverty. The chapter provides an update on the current state of the climate system including the current level of warming.

Chapter 2 assesses the literature on mitigation pathways that limit or return global mean warming to 1.5°C (relative to the pre-industrial base period 1850–1900). Key questions addressed are: What types of mitigation pathways have been developed that could be consistent with 1.5°C? What changes in emissions, energy and land use do they entail? What do they imply for climate policy and implementation, and what impacts do they have on sustainable development? This chapter focuses on geophysical dimensions of feasibility and the technological and economic enabling conditions.

Chapter 3 builds on findings of AR5 and assesses new scientific evidence of changes in the climate system and the associated impacts on natural and human systems, with a specific focus on the magnitude and pattern of risks for global warming of 1.5°C above the pre-industrial period. It explores impacts and risks for a range of natural and human systems, including adaptation options, with a focus on how risk levels change between today and worlds where global mean temperature increases by 1.5°C and 2°C above pre-industrial levels. The chapter also revisits major categories of risk (Reasons for Concern) based on the assessment of the new knowledge available since AR5.

Chapter 4 discusses how the global economy and socio-technical and socio-ecological systems can transition to 1.5°C-consistent pathways and adapt to global warming of 1.5°C. In the context of systemic transitions across energy, land, urban and industrial systems, the chapter assesses adaptation and mitigation options, including carbon dioxide removal (CDR) measures, as well as the enabling conditions that would facilitate implementing the rapid and far-reaching global response.

Finally, Chapter 5 takes sustainable development, poverty eradication and reducing inequalities as the starting point and focus for analysis. It considers the complex interplay between

sustainable development, including Sustainable Development Goals (SDGs) and climate actions related to a 1.5°C warmer world. The chapter also examines synergies and trade-offs of adaptation and mitigation options with sustainable development and the SDGs and offers insights into possible pathways, especially climate-resilient development pathways toward a 1.5°C warmer world.

The Process

The Special Report on 1.5°C of the IPCC AR6 has been prepared in accordance with the principles and procedures established by the IPCC and represents the combined efforts of leading experts in the field of climate change. A scoping meeting for the SR1.5°C was held in Geneva, Switzerland, in August 2016, and the final outline was approved by the Panel at its 44th Session in October 2016 in Bangkok, Thailand. Governments and IPCC observer organizations nominated 541 experts for the author team. The team of 74 Coordinating Lead Authors and Lead Authors plus 17 Review Editors were selected by the Working Group I, II and III Bureaux. In addition, 133 Contributing Authors were invited by chapter teams to provide technical information in the form of text, graphs or data for assessment. Report drafts prepared by the authors were subject to two rounds of formal review and revision followed by a final round of government comments on the Summary for Policymakers. The enthusiastic participation of the scientific community and governments to the review process resulted in 42,001 written review comments submitted by 796 individual expert reviewers and 65 governments.

The 17 Review Editors monitored the review process to ensure that all substantive review comments received appropriate consideration. The Summary for Policymakers was approved line-by-line at the joint meeting of Working Groups I, II and III; it and the underlying chapters were then accepted at the 48th Session of the IPCC from 01–06 October 2018 in Incheon, Republic of Korea.

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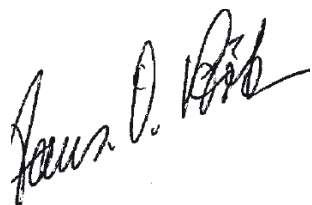
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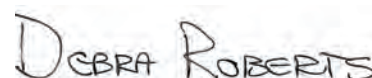
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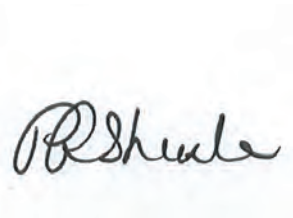
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« *Pour ce qui est de l'avenir, il ne s'agit pas de le prévoir, mais de le rendre possible.* »

Antoine de Saint Exupéry, *Citadelle*, 1948

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Summary for Policymakers

SPM

Summary for Policymakers

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Introduction

This Report responds to the invitation for IPCC ‘... to provide a Special Report in 2018 on the impacts of global warming of 1.5°C above pre-industrial levels and related global greenhouse gas emission pathways’ contained in the Decision of the 21st Conference of Parties of the United Nations Framework Convention on Climate Change to adopt the Paris Agreement.¹

The IPCC accepted the invitation in April 2016, deciding to prepare this Special Report on the impacts of global warming of 1.5°C above pre-industrial levels and related global greenhouse gas emission pathways, in the context of strengthening the global response to the threat of climate change, sustainable development, and efforts to eradicate poverty.

This Summary for Policymakers (SPM) presents the key findings of the Special Report, based on the assessment of the available scientific, technical and socio-economic literature² relevant to global warming of 1.5°C and for the comparison between global warming of 1.5°C and 2°C above pre-industrial levels. The level of confidence associated with each key finding is reported using the IPCC calibrated language.³ The underlying scientific basis of each key finding is indicated by references provided to chapter elements. In the SPM, knowledge gaps are identified associated with the underlying chapters of the Report.

A. Understanding Global Warming of 1.5°C⁴

A.1 Human activities are estimated to have caused approximately 1.0°C of global warming⁵ above pre-industrial levels, with a *likely* range of 0.8°C to 1.2°C. Global warming is *likely* to reach 1.5°C between 2030 and 2052 if it continues to increase at the current rate. (*high confidence*) (Figure SPM.1) {1.2}

A.1.1 Reflecting the long-term warming trend since pre-industrial times, observed global mean surface temperature (GMST) for the decade 2006–2015 was 0.87°C (*likely* between 0.75°C and 0.99°C)⁶ higher than the average over the 1850–1900 period (*very high confidence*). Estimated anthropogenic global warming matches the level of observed warming to within ±20% (*likely range*). Estimated anthropogenic global warming is currently increasing at 0.2°C (*likely* between 0.1°C and 0.3°C) per decade due to past and ongoing emissions (*high confidence*). {1.2.1, Table 1.1, 1.2.4}

A.1.2 Warming greater than the global annual average is being experienced in many land regions and seasons, including two to three times higher in the Arctic. Warming is generally higher over land than over the ocean. (*high confidence*) {1.2.1, 1.2.2, Figure 1.1, Figure 1.3, 3.3.1, 3.3.2}

A.1.3 Trends in intensity and frequency of some climate and weather extremes have been detected over time spans during which about 0.5°C of global warming occurred (*medium confidence*). This assessment is based on several lines of evidence, including attribution studies for changes in extremes since 1950. {3.3.1, 3.3.2, 3.3.3}

¹ Decision 1/CP.21, paragraph 21.

² The assessment covers literature accepted for publication by 15 May 2018.

³ Each finding is grounded in an evaluation of underlying evidence and agreement. A level of confidence is expressed using five qualifiers: very low, low, medium, high and very high, and typeset in italics, for example, *medium confidence*. The following terms have been used to indicate the assessed likelihood of an outcome or a result: virtually certain 99–100% probability, very likely 90–100%, likely 66–100%, about as likely as not 33–66%, unlikely 0–33%, very unlikely 0–10%, exceptionally unlikely 0–1%. Additional terms (extremely likely 95–100%, more likely than not >50–100%, more unlikely than likely 0–<50%, extremely unlikely 0–5%) may also be used when appropriate. Assessed likelihood is typeset in italics, for example, *very likely*. This is consistent with AR5.

⁴ See also Box SPM.1: Core Concepts Central to this Special Report.

⁵ Present level of global warming is defined as the average of a 30-year period centred on 2017 assuming the recent rate of warming continues.

⁶ This range spans the four available peer-reviewed estimates of the observed GMST change and also accounts for additional uncertainty due to possible short-term natural variability. {1.2.1, Table 1.1}

A.2 Warming from anthropogenic emissions from the pre-industrial period to the present will persist for centuries to millennia and will continue to cause further long-term changes in the climate system, such as sea level rise, with associated impacts (*high confidence*), but these emissions alone are *unlikely* to cause global warming of 1.5°C (*medium confidence*). (Figure SPM.1) {1.2, 3.3, Figure 1.5}

A.2.1 Anthropogenic emissions (including greenhouse gases, aerosols and their precursors) up to the present are *unlikely* to cause further warming of more than 0.5°C over the next two to three decades (*high confidence*) or on a century time scale (*medium confidence*). {1.2.4, Figure 1.5}

A.2.2 Reaching and sustaining net zero global anthropogenic CO₂ emissions and declining net non-CO₂ radiative forcing would halt anthropogenic global warming on multi-decadal time scales (*high confidence*). The maximum temperature reached is then determined by cumulative net global anthropogenic CO₂ emissions up to the time of net zero CO₂ emissions (*high confidence*) and the level of non-CO₂ radiative forcing in the decades prior to the time that maximum temperatures are reached (*medium confidence*). On longer time scales, sustained net negative global anthropogenic CO₂ emissions and/or further reductions in non-CO₂ radiative forcing may still be required to prevent further warming due to Earth system feedbacks and to reverse ocean acidification (*medium confidence*) and will be required to minimize sea level rise (*high confidence*). {Cross-Chapter Box 2 in Chapter 1, 1.2.3, 1.2.4, Figure 1.4, 2.2.1, 2.2.2, 3.4.4.8, 3.4.5.1, 3.6.3.2}

A.3 Climate-related risks for natural and human systems are higher for global warming of 1.5°C than at present, but lower than at 2°C (*high confidence*). These risks depend on the magnitude and rate of warming, geographic location, levels of development and vulnerability, and on the choices and implementation of adaptation and mitigation options (*high confidence*). (Figure SPM.2) {1.3, 3.3, 3.4, 5.6}

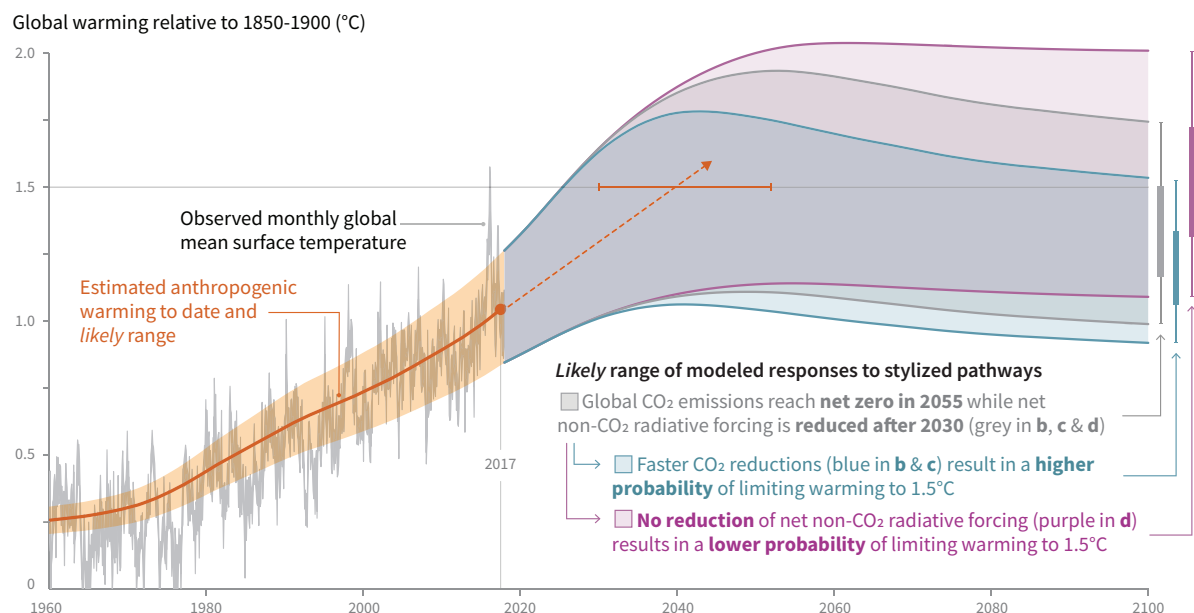
A.3.1 Impacts on natural and human systems from global warming have already been observed (*high confidence*). Many land and ocean ecosystems and some of the services they provide have already changed due to global warming (*high confidence*). (Figure SPM.2) {1.4, 3.4, 3.5}

A.3.2 Future climate-related risks depend on the rate, peak and duration of warming. In the aggregate, they are larger if global warming exceeds 1.5°C before returning to that level by 2100 than if global warming gradually stabilizes at 1.5°C, especially if the peak temperature is high (e.g., about 2°C) (*high confidence*). Some impacts may be long-lasting or irreversible, such as the loss of some ecosystems (*high confidence*). {3.2, 3.4.4, 3.6.3, Cross-Chapter Box 8 in Chapter 3}

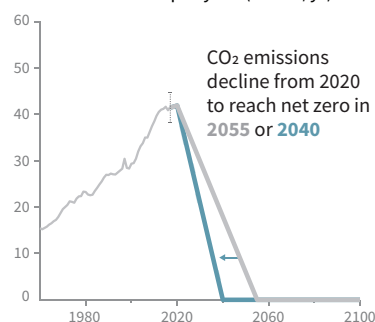
A.3.3 Adaptation and mitigation are already occurring (*high confidence*). Future climate-related risks would be reduced by the upscaling and acceleration of far-reaching, multilevel and cross-sectoral climate mitigation and by both incremental and transformational adaptation (*high confidence*). {1.2, 1.3, Table 3.5, 4.2.2, Cross-Chapter Box 9 in Chapter 4, Box 4.2, Box 4.3, Box 4.6, 4.3.1, 4.3.2, 4.3.3, 4.3.4, 4.3.5, 4.4.1, 4.4.4, 4.4.5, 4.5.3}

Cumulative emissions of CO₂ and future non-CO₂ radiative forcing determine the probability of limiting warming to 1.5°C

a) Observed global temperature change and modeled responses to stylized anthropogenic emission and forcing pathways

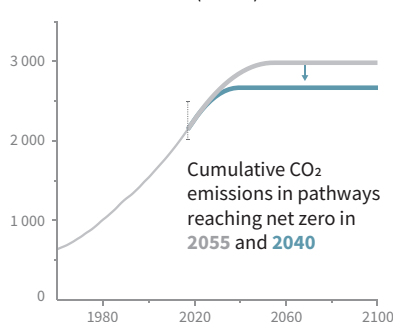


b) Stylized net global CO₂ emission pathways Billion tonnes CO₂ per year (GtCO₂/yr)



Faster immediate CO₂ emission reductions limit cumulative CO₂ emissions shown in panel (c).

c) Cumulative net CO₂ emissions Billion tonnes CO₂ (GtCO₂)



Maximum temperature rise is determined by cumulative net CO₂ emissions and net non-CO₂ radiative forcing due to methane, nitrous oxide, aerosols and other anthropogenic forcing agents.

d) Non-CO₂ radiative forcing pathways Watts per square metre (W/m²)

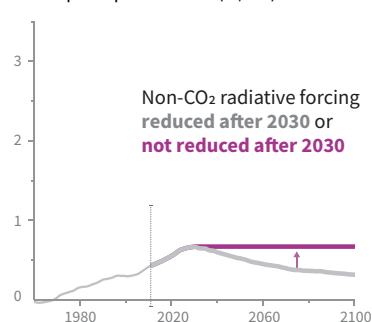


Figure SPM.1 | Panel a: Observed monthly global mean surface temperature (GMST, grey line up to 2017, from the HadCRUT4, GISTEMP, Cowtan–Way, and NOAA datasets) change and estimated anthropogenic global warming (solid orange line up to 2017, with orange shading indicating assessed *likely* range). Orange dashed arrow and horizontal orange error bar show respectively the central estimate and *likely* range of the time at which 1.5°C is reached if the current rate of warming continues. The grey plume on the right of panel a shows the *likely* range of warming responses, computed with a simple climate model, to a stylized pathway (hypothetical future) in which net CO₂ emissions (grey line in panels b and c) decline in a straight line from 2020 to reach net zero in 2055 and net non-CO₂ radiative forcing (grey line in panel d) increases to 2030 and then declines. The blue plume in panel a shows the response to faster CO₂ emissions reductions (blue line in panel b), reaching net zero in 2040, reducing cumulative CO₂ emissions (panel c). The purple plume shows the response to net CO₂ emissions declining to zero in 2055, with net non-CO₂ forcing remaining constant after 2030. The vertical error bars on right of panel a show the *likely* ranges (thin lines) and central terciles (33rd – 66th percentiles, thick lines) of the estimated distribution of warming in 2100 under these three stylized pathways. Vertical dotted error bars in panels b, c and d show the *likely* range of historical annual and cumulative global net CO₂ emissions in 2017 (data from the Global Carbon Project) and of net non-CO₂ radiative forcing in 2011 from AR5, respectively. Vertical axes in panels c and d are scaled to represent approximately equal effects on GMST. [1.2.1, 1.2.3, 1.2.4, 2.3, Figure 1.2 and Chapter 1 Supplementary Material, Cross-Chapter Box 2 in Chapter 1]

B. Projected Climate Change, Potential Impacts and Associated Risks

B.1 Climate models project robust⁷ differences in regional climate characteristics between present-day and global warming of 1.5°C,⁸ and between 1.5°C and 2°C.⁸ These differences include increases in: mean temperature in most land and ocean regions (*high confidence*), hot extremes in most inhabited regions (*high confidence*), heavy precipitation in several regions (*medium confidence*), and the probability of drought and precipitation deficits in some regions (*medium confidence*). {3.3}

B.1.1 Evidence from attributed changes in some climate and weather extremes for a global warming of about 0.5°C supports the assessment that an additional 0.5°C of warming compared to present is associated with further detectable changes in these extremes (*medium confidence*). Several regional changes in climate are assessed to occur with global warming up to 1.5°C compared to pre-industrial levels, including warming of extreme temperatures in many regions (*high confidence*), increases in frequency, intensity, and/or amount of heavy precipitation in several regions (*high confidence*), and an increase in intensity or frequency of droughts in some regions (*medium confidence*). {3.2, 3.3.1, 3.3.2, 3.3.3, 3.3.4, Table 3.2}

B.1.2 Temperature extremes on land are projected to warm more than GMST (*high confidence*): extreme hot days in mid-latitudes warm by up to about 3°C at global warming of 1.5°C and about 4°C at 2°C, and extreme cold nights in high latitudes warm by up to about 4.5°C at 1.5°C and about 6°C at 2°C (*high confidence*). The number of hot days is projected to increase in most land regions, with highest increases in the tropics (*high confidence*). {3.3.1, 3.3.2, Cross-Chapter Box 8 in Chapter 3}

B.1.3 Risks from droughts and precipitation deficits are projected to be higher at 2°C compared to 1.5°C of global warming in some regions (*medium confidence*). Risks from heavy precipitation events are projected to be higher at 2°C compared to 1.5°C of global warming in several northern hemisphere high-latitude and/or high-elevation regions, eastern Asia and eastern North America (*medium confidence*). Heavy precipitation associated with tropical cyclones is projected to be higher at 2°C compared to 1.5°C global warming (*medium confidence*). There is generally *low confidence* in projected changes in heavy precipitation at 2°C compared to 1.5°C in other regions. Heavy precipitation when aggregated at global scale is projected to be higher at 2°C than at 1.5°C of global warming (*medium confidence*). As a consequence of heavy precipitation, the fraction of the global land area affected by flood hazards is projected to be larger at 2°C compared to 1.5°C of global warming (*medium confidence*). {3.3.1, 3.3.3, 3.3.4, 3.3.5, 3.3.6}

B.2 By 2100, global mean sea level rise is projected to be around 0.1 metre lower with global warming of 1.5°C compared to 2°C (*medium confidence*). Sea level will continue to rise well beyond 2100 (*high confidence*), and the magnitude and rate of this rise depend on future emission pathways. A slower rate of sea level rise enables greater opportunities for adaptation in the human and ecological systems of small islands, low-lying coastal areas and deltas (*medium confidence*). {3.3, 3.4, 3.6}

B.2.1 Model-based projections of global mean sea level rise (relative to 1986–2005) suggest an indicative range of 0.26 to 0.77 m by 2100 for 1.5°C of global warming, 0.1 m (0.04–0.16 m) less than for a global warming of 2°C (*medium confidence*). A reduction of 0.1 m in global sea level rise implies that up to 10 million fewer people would be exposed to related risks, based on population in the year 2010 and assuming no adaptation (*medium confidence*). {3.4.4, 3.4.5, 4.3.2}

B.2.2 Sea level rise will continue beyond 2100 even if global warming is limited to 1.5°C in the 21st century (*high confidence*). Marine ice sheet instability in Antarctica and/or irreversible loss of the Greenland ice sheet could result in multi-metre rise in sea level over hundreds to thousands of years. These instabilities could be triggered at around 1.5°C to 2°C of global warming (*medium confidence*). (Figure SPM.2) {3.3.9, 3.4.5, 3.5.2, 3.6.3, Box 3.3}

⁷ Robust is here used to mean that at least two thirds of climate models show the same sign of changes at the grid point scale, and that differences in large regions are statistically significant.

⁸ Projected changes in impacts between different levels of global warming are determined with respect to changes in global mean surface air temperature.

- B.2.3 Increasing warming amplifies the exposure of small islands, low-lying coastal areas and deltas to the risks associated with sea level rise for many human and ecological systems, including increased saltwater intrusion, flooding and damage to infrastructure (*high confidence*). Risks associated with sea level rise are higher at 2°C compared to 1.5°C. The slower rate of sea level rise at global warming of 1.5°C reduces these risks, enabling greater opportunities for adaptation including managing and restoring natural coastal ecosystems and infrastructure reinforcement (*medium confidence*). (Figure SPM.2) {3.4.5, Box 3.5}

B.3 On land, impacts on biodiversity and ecosystems, including species loss and extinction, are projected to be lower at 1.5°C of global warming compared to 2°C. Limiting global warming to 1.5°C compared to 2°C is projected to lower the impacts on terrestrial, freshwater and coastal ecosystems and to retain more of their services to humans (*high confidence*). (Figure SPM.2) {3.4, 3.5, Box 3.4, Box 4.2, Cross-Chapter Box 8 in Chapter 3}

- B.3.1 Of 105,000 species studied,⁹ 6% of insects, 8% of plants and 4% of vertebrates are projected to lose over half of their climatically determined geographic range for global warming of 1.5°C, compared with 18% of insects, 16% of plants and 8% of vertebrates for global warming of 2°C (*medium confidence*). Impacts associated with other biodiversity-related risks such as forest fires and the spread of invasive species are lower at 1.5°C compared to 2°C of global warming (*high confidence*). {3.4.3, 3.5.2}
- B.3.2 Approximately 4% (interquartile range 2–7%) of the global terrestrial land area is projected to undergo a transformation of ecosystems from one type to another at 1°C of global warming, compared with 13% (interquartile range 8–20%) at 2°C (*medium confidence*). This indicates that the area at risk is projected to be approximately 50% lower at 1.5°C compared to 2°C (*medium confidence*). {3.4.3.1, 3.4.3.5}
- B.3.3 High-latitude tundra and boreal forests are particularly at risk of climate change-induced degradation and loss, with woody shrubs already encroaching into the tundra (*high confidence*) and this will proceed with further warming. Limiting global warming to 1.5°C rather than 2°C is projected to prevent the thawing over centuries of a permafrost area in the range of 1.5 to 2.5 million km² (*medium confidence*). {3.3.2, 3.4.3, 3.5.5}

B.4 Limiting global warming to 1.5°C compared to 2°C is projected to reduce increases in ocean temperature as well as associated increases in ocean acidity and decreases in ocean oxygen levels (*high confidence*). Consequently, limiting global warming to 1.5°C is projected to reduce risks to marine biodiversity, fisheries, and ecosystems, and their functions and services to humans, as illustrated by recent changes to Arctic sea ice and warm-water coral reef ecosystems (*high confidence*). {3.3, 3.4, 3.5, Box 3.4, Box 3.5}

- B.4.1 There is *high confidence* that the probability of a sea ice-free Arctic Ocean during summer is substantially lower at global warming of 1.5°C when compared to 2°C. With 1.5°C of global warming, one sea ice-free Arctic summer is projected per century. This likelihood is increased to at least one per decade with 2°C global warming. Effects of a temperature overshoot are reversible for Arctic sea ice cover on decadal time scales (*high confidence*). {3.3.8, 3.4.4.7}
- B.4.2 Global warming of 1.5°C is projected to shift the ranges of many marine species to higher latitudes as well as increase the amount of damage to many ecosystems. It is also expected to drive the loss of coastal resources and reduce the productivity of fisheries and aquaculture (especially at low latitudes). The risks of climate-induced impacts are projected to be higher at 2°C than those at global warming of 1.5°C (*high confidence*). Coral reefs, for example, are projected to decline by a further 70–90% at 1.5°C (*high confidence*) with larger losses (>99%) at 2°C (*very high confidence*). The risk of irreversible loss of many marine and coastal ecosystems increases with global warming, especially at 2°C or more (*high confidence*). {3.4.4, Box 3.4}

⁹ Consistent with earlier studies, illustrative numbers were adopted from one recent meta-study.

- B.4.3 The level of ocean acidification due to increasing CO₂ concentrations associated with global warming of 1.5°C is projected to amplify the adverse effects of warming, and even further at 2°C, impacting the growth, development, calcification, survival, and thus abundance of a broad range of species, for example, from algae to fish (*high confidence*). {3.3.10, 3.4.4}
- B.4.4 Impacts of climate change in the ocean are increasing risks to fisheries and aquaculture via impacts on the physiology, survivorship, habitat, reproduction, disease incidence, and risk of invasive species (*medium confidence*) but are projected to be less at 1.5°C of global warming than at 2°C. One global fishery model, for example, projected a decrease in global annual catch for marine fisheries of about 1.5 million tonnes for 1.5°C of global warming compared to a loss of more than 3 million tonnes for 2°C of global warming (*medium confidence*). {3.4.4, Box 3.4}
- B.5 Climate-related risks to health, livelihoods, food security, water supply, human security, and economic growth are projected to increase with global warming of 1.5°C and increase further with 2°C. (Figure SPM.2) {3.4, 3.5, 5.2, Box 3.2, Box 3.3, Box 3.5, Box 3.6, Cross-Chapter Box 6 in Chapter 3, Cross-Chapter Box 9 in Chapter 4, Cross-Chapter Box 12 in Chapter 5, 5.2}**
- B.5.1 Populations at disproportionately higher risk of adverse consequences with global warming of 1.5°C and beyond include disadvantaged and vulnerable populations, some indigenous peoples, and local communities dependent on agricultural or coastal livelihoods (*high confidence*). Regions at disproportionately higher risk include Arctic ecosystems, dryland regions, small island developing states, and Least Developed Countries (*high confidence*). Poverty and disadvantage are expected to increase in some populations as global warming increases; limiting global warming to 1.5°C, compared with 2°C, could reduce the number of people both exposed to climate-related risks and susceptible to poverty by up to several hundred million by 2050 (*medium confidence*). {3.4.10, 3.4.11, Box 3.5, Cross-Chapter Box 6 in Chapter 3, Cross-Chapter Box 9 in Chapter 4, Cross-Chapter Box 12 in Chapter 5, 4.2.2.2, 5.2.1, 5.2.2, 5.2.3, 5.6.3}
- B.5.2 Any increase in global warming is projected to affect human health, with primarily negative consequences (*high confidence*). Lower risks are projected at 1.5°C than at 2°C for heat-related morbidity and mortality (*very high confidence*) and for ozone-related mortality if emissions needed for ozone formation remain high (*high confidence*). Urban heat islands often amplify the impacts of heatwaves in cities (*high confidence*). Risks from some vector-borne diseases, such as malaria and dengue fever, are projected to increase with warming from 1.5°C to 2°C, including potential shifts in their geographic range (*high confidence*). {3.4.7, 3.4.8, 3.5.5.8}
- B.5.3 Limiting warming to 1.5°C compared with 2°C is projected to result in smaller net reductions in yields of maize, rice, wheat, and potentially other cereal crops, particularly in sub-Saharan Africa, Southeast Asia, and Central and South America, and in the CO₂-dependent nutritional quality of rice and wheat (*high confidence*). Reductions in projected food availability are larger at 2°C than at 1.5°C of global warming in the Sahel, southern Africa, the Mediterranean, central Europe, and the Amazon (*medium confidence*). Livestock are projected to be adversely affected with rising temperatures, depending on the extent of changes in feed quality, spread of diseases, and water resource availability (*high confidence*). {3.4.6, 3.5.4, 3.5.5, Box 3.1, Cross-Chapter Box 6 in Chapter 3, Cross-Chapter Box 9 in Chapter 4}
- B.5.4 Depending on future socio-economic conditions, limiting global warming to 1.5°C compared to 2°C may reduce the proportion of the world population exposed to a climate change-induced increase in water stress by up to 50%, although there is considerable variability between regions (*medium confidence*). Many small island developing states could experience lower water stress as a result of projected changes in aridity when global warming is limited to 1.5°C, as compared to 2°C (*medium confidence*). {3.3.5, 3.4.2, 3.4.8, 3.5.5, Box 3.2, Box 3.5, Cross-Chapter Box 9 in Chapter 4}
- B.5.5 Risks to global aggregated economic growth due to climate change impacts are projected to be lower at 1.5°C than at 2°C by the end of this century¹⁰ (*medium confidence*). This excludes the costs of mitigation, adaptation investments and the benefits of adaptation. Countries in the tropics and Southern Hemisphere subtropics are projected to experience the largest impacts on economic growth due to climate change should global warming increase from 1.5°C to 2°C (*medium confidence*). {3.5.2, 3.5.3}

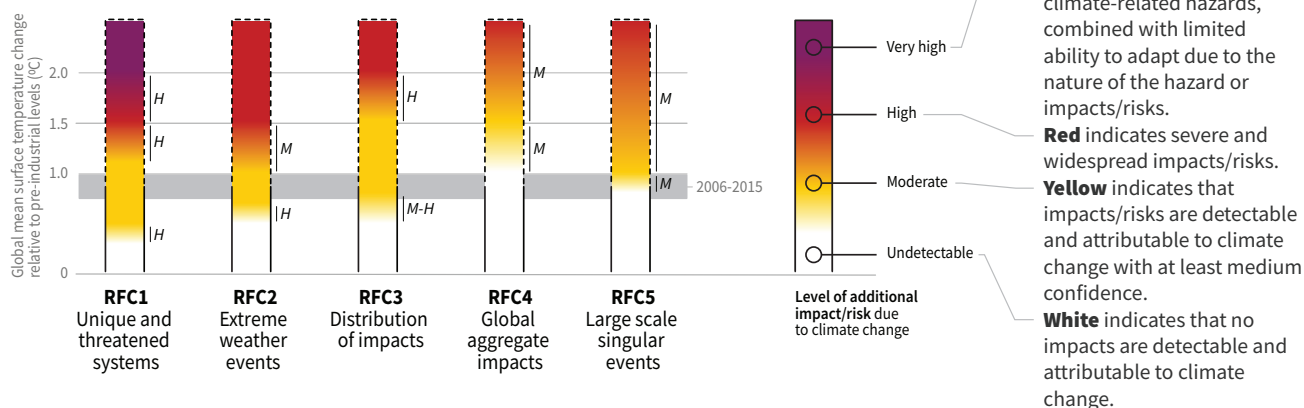
¹⁰ Here, impacts on economic growth refer to changes in gross domestic product (GDP). Many impacts, such as loss of human lives, cultural heritage and ecosystem services, are difficult to value and monetize.

- B.5.6 Exposure to multiple and compound climate-related risks increases between 1.5°C and 2°C of global warming, with greater proportions of people both so exposed and susceptible to poverty in Africa and Asia (*high confidence*). For global warming from 1.5°C to 2°C, risks across energy, food, and water sectors could overlap spatially and temporally, creating new and exacerbating current hazards, exposures, and vulnerabilities that could affect increasing numbers of people and regions (*medium confidence*). {Box 3.5, 3.3.1, 3.4.5.3, 3.4.5.6, 3.4.11, 3.5.4.9}
- B.5.7 There are multiple lines of evidence that since AR5 the assessed levels of risk increased for four of the five Reasons for Concern (RFCs) for global warming to 2°C (*high confidence*). The risk transitions by degrees of global warming are now: from high to very high risk between 1.5°C and 2°C for RFC1 (Unique and threatened systems) (*high confidence*); from moderate to high risk between 1°C and 1.5°C for RFC2 (Extreme weather events) (*medium confidence*); from moderate to high risk between 1.5°C and 2°C for RFC3 (Distribution of impacts) (*high confidence*); from moderate to high risk between 1.5°C and 2.5°C for RFC4 (Global aggregate impacts) (*medium confidence*); and from moderate to high risk between 1°C and 2.5°C for RFC5 (Large-scale singular events) (*medium confidence*). (Figure SPM.2) {3.4.13; 3.5, 3.5.2}
- B.6 Most adaptation needs will be lower for global warming of 1.5°C compared to 2°C (*high confidence*). There are a wide range of adaptation options that can reduce the risks of climate change (*high confidence*). There are limits to adaptation and adaptive capacity for some human and natural systems at global warming of 1.5°C, with associated losses (*medium confidence*). The number and availability of adaptation options vary by sector (*medium confidence*). {Table 3.5, 4.3, 4.5, Cross-Chapter Box 9 in Chapter 4, Cross-Chapter Box 12 in Chapter 5}**
- B.6.1 A wide range of adaptation options are available to reduce the risks to natural and managed ecosystems (e.g., ecosystem-based adaptation, ecosystem restoration and avoided degradation and deforestation, biodiversity management, sustainable aquaculture, and local knowledge and indigenous knowledge), the risks of sea level rise (e.g., coastal defence and hardening), and the risks to health, livelihoods, food, water, and economic growth, especially in rural landscapes (e.g., efficient irrigation, social safety nets, disaster risk management, risk spreading and sharing, and community-based adaptation) and urban areas (e.g., green infrastructure, sustainable land use and planning, and sustainable water management) (*medium confidence*). {4.3.1, 4.3.2, 4.3.3, 4.3.5, 4.5.3, 4.5.4, 5.3.2, Box 4.2, Box 4.3, Box 4.6, Cross-Chapter Box 9 in Chapter 4}.
- B.6.2 Adaptation is expected to be more challenging for ecosystems, food and health systems at 2°C of global warming than for 1.5°C (*medium confidence*). Some vulnerable regions, including small islands and Least Developed Countries, are projected to experience high multiple interrelated climate risks even at global warming of 1.5°C (*high confidence*). {3.3.1, 3.4.5, Box 3.5, Table 3.5, Cross-Chapter Box 9 in Chapter 4, 5.6, Cross-Chapter Box 12 in Chapter 5, Box 5.3}
- B.6.3 Limits to adaptive capacity exist at 1.5°C of global warming, become more pronounced at higher levels of warming and vary by sector, with site-specific implications for vulnerable regions, ecosystems and human health (*medium confidence*). {Cross-Chapter Box 12 in Chapter 5, Box 3.5, Table 3.5}

How the level of global warming affects impacts and/or risks associated with the Reasons for Concern (RFCs) and selected natural, managed and human systems

Five Reasons For Concern (RFCs) illustrate the impacts and risks of different levels of global warming for people, economies and ecosystems across sectors and regions.

Impacts and risks associated with the Reasons for Concern (RFCs)



Impacts and risks for selected natural, managed and human systems

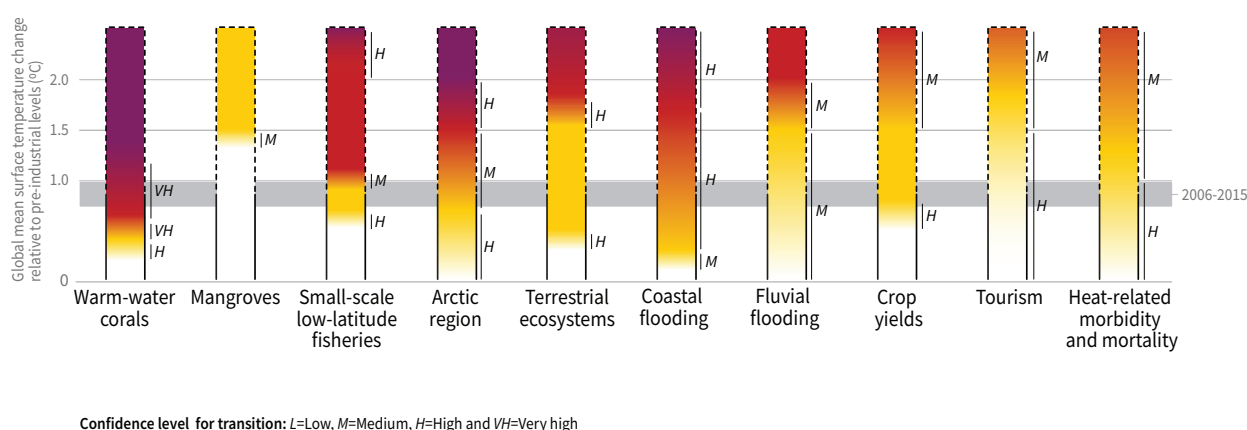


Figure SPM.2 | Five integrative reasons for concern (RFCs) provide a framework for summarizing key impacts and risks across sectors and regions, and were introduced in the IPCC Third Assessment Report. RFCs illustrate the implications of global warming for people, economies and ecosystems. Impacts and/or risks for each RFC are based on assessment of the new literature that has appeared. As in AR5, this literature was used to make expert judgments to assess the levels of global warming at which levels of impact and/or risk are undetectable, moderate, high or very high. The selection of impacts and risks to natural, managed and human systems in the lower panel is illustrative and is not intended to be fully comprehensive. {3.4, 3.5, 3.5.2.1, 3.5.2.2, 3.5.2.3, 3.5.2.4, 3.5.2.5, 5.4.1, 5.5.3, 5.6.1, Box 3.4}

RFC1 Unique and threatened systems: ecological and human systems that have restricted geographic ranges constrained by climate-related conditions and have high endemism or other distinctive properties. Examples include coral reefs, the Arctic and its indigenous people, mountain glaciers and biodiversity hotspots.

RFC2 Extreme weather events: risks/impacts to human health, livelihoods, assets and ecosystems from extreme weather events such as heat waves, heavy rain, drought and associated wildfires, and coastal flooding.

RFC3 Distribution of impacts: risks/impacts that disproportionately affect particular groups due to uneven distribution of physical climate change hazards, exposure or vulnerability.

RFC4 Global aggregate impacts: global monetary damage, global-scale degradation and loss of ecosystems and biodiversity.

RFC5 Large-scale singular events: are relatively large, abrupt and sometimes irreversible changes in systems that are caused by global warming. Examples include disintegration of the Greenland and Antarctic ice sheets.

C. Emission Pathways and System Transitions Consistent with 1.5°C Global Warming

C.1 In model pathways with no or limited overshoot of 1.5°C, global net anthropogenic CO₂ emissions decline by about 45% from 2010 levels by 2030 (40–60% interquartile range), reaching net zero around 2050 (2045–2055 interquartile range). For limiting global warming to below 2°C¹¹ CO₂ emissions are projected to decline by about 25% by 2030 in most pathways (10–30% interquartile range) and reach net zero around 2070 (2065–2080 interquartile range). Non-CO₂ emissions in pathways that limit global warming to 1.5°C show deep reductions that are similar to those in pathways limiting warming to 2°C. (*high confidence*) (Figure SPM.3a) {2.1, 2.3, Table 2.4}

C.1.1 CO₂ emissions reductions that limit global warming to 1.5°C with no or limited overshoot can involve different portfolios of mitigation measures, striking different balances between lowering energy and resource intensity, rate of decarbonization, and the reliance on carbon dioxide removal. Different portfolios face different implementation challenges and potential synergies and trade-offs with sustainable development. (*high confidence*) (Figure SPM.3b) {2.3.2, 2.3.4, 2.4, 2.5.3}

C.1.2 Modelled pathways that limit global warming to 1.5°C with no or limited overshoot involve deep reductions in emissions of methane and black carbon (35% or more of both by 2050 relative to 2010). These pathways also reduce most of the cooling aerosols, which partially offsets mitigation effects for two to three decades. Non-CO₂ emissions¹² can be reduced as a result of broad mitigation measures in the energy sector. In addition, targeted non-CO₂ mitigation measures can reduce nitrous oxide and methane from agriculture, methane from the waste sector, some sources of black carbon, and hydrofluorocarbons. High bioenergy demand can increase emissions of nitrous oxide in some 1.5°C pathways, highlighting the importance of appropriate management approaches. Improved air quality resulting from projected reductions in many non-CO₂ emissions provide direct and immediate population health benefits in all 1.5°C model pathways. (*high confidence*) (Figure SPM.3a) {2.2.1, 2.3.3, 2.4.4, 2.5.3, 4.3.6, 5.4.2}

C.1.3 Limiting global warming requires limiting the total cumulative global anthropogenic emissions of CO₂ since the pre-industrial period, that is, staying within a total carbon budget (*high confidence*).¹³ By the end of 2017, anthropogenic CO₂ emissions since the pre-industrial period are estimated to have reduced the total carbon budget for 1.5°C by approximately 2200 ± 320 GtCO₂ (*medium confidence*). The associated remaining budget is being depleted by current emissions of 42 ± 3 GtCO₂ per year (*high confidence*). The choice of the measure of global temperature affects the estimated remaining carbon budget. Using global mean surface air temperature, as in AR5, gives an estimate of the remaining carbon budget of 580 GtCO₂ for a 50% probability of limiting warming to 1.5°C, and 420 GtCO₂ for a 66% probability (*medium confidence*).¹⁴ Alternatively, using GMST gives estimates of 770 and 570 GtCO₂, for 50% and 66% probabilities,¹⁵ respectively (*medium confidence*). Uncertainties in the size of these estimated remaining carbon budgets are substantial and depend on several factors. Uncertainties in the climate response to CO₂ and non-CO₂ emissions contribute ±400 GtCO₂ and the level of historic warming contributes ±250 GtCO₂ (*medium confidence*). Potential additional carbon release from future permafrost thawing and methane release from wetlands would reduce budgets by up to 100 GtCO₂ over the course of this century and more thereafter (*medium confidence*). In addition, the level of non-CO₂ mitigation in the future could alter the remaining carbon budget by 250 GtCO₂ in either direction (*medium confidence*). {1.2.4, 2.2.2, 2.6.1, Table 2.2, Chapter 2 Supplementary Material}

C.1.4 Solar radiation modification (SRM) measures are not included in any of the available assessed pathways. Although some SRM measures may be theoretically effective in reducing an overshoot, they face large uncertainties and knowledge gaps

11 References to pathways limiting global warming to 2°C are based on a 66% probability of staying below 2°C.

12 Non-CO₂ emissions included in this Report are all anthropogenic emissions other than CO₂ that result in radiative forcing. These include short-lived climate forcers, such as methane, some fluorinated gases, ozone precursors, aerosols or aerosol precursors, such as black carbon and sulphur dioxide, respectively, as well as long-lived greenhouse gases, such as nitrous oxide or some fluorinated gases. The radiative forcing associated with non-CO₂ emissions and changes in surface albedo is referred to as non-CO₂ radiative forcing. {2.2.1}

13 There is a clear scientific basis for a total carbon budget consistent with limiting global warming to 1.5°C. However, neither this total carbon budget nor the fraction of this budget taken up by past emissions were assessed in this Report.

14 Irrespective of the measure of global temperature used, updated understanding and further advances in methods have led to an increase in the estimated remaining carbon budget of about 300 GtCO₂ compared to AR5. (*medium confidence*) {2.2.2}

15 These estimates use observed GMST to 2006–2015 and estimate future temperature changes using near surface air temperatures.

as well as substantial risks and institutional and social constraints to deployment related to governance, ethics, and impacts on sustainable development. They also do not mitigate ocean acidification. (*medium confidence*) {4.3.8, Cross-Chapter Box 10 in Chapter 4}

Global emissions pathway characteristics

General characteristics of the evolution of anthropogenic net emissions of CO₂, and total emissions of methane, black carbon, and nitrous oxide in model pathways that limit global warming to 1.5°C with no or limited overshoot. Net emissions are defined as anthropogenic emissions reduced by anthropogenic removals. Reductions in net emissions can be achieved through different portfolios of mitigation measures illustrated in Figure SPM.3b.

Global total net CO₂ emissions

Billion tonnes of CO₂/yr

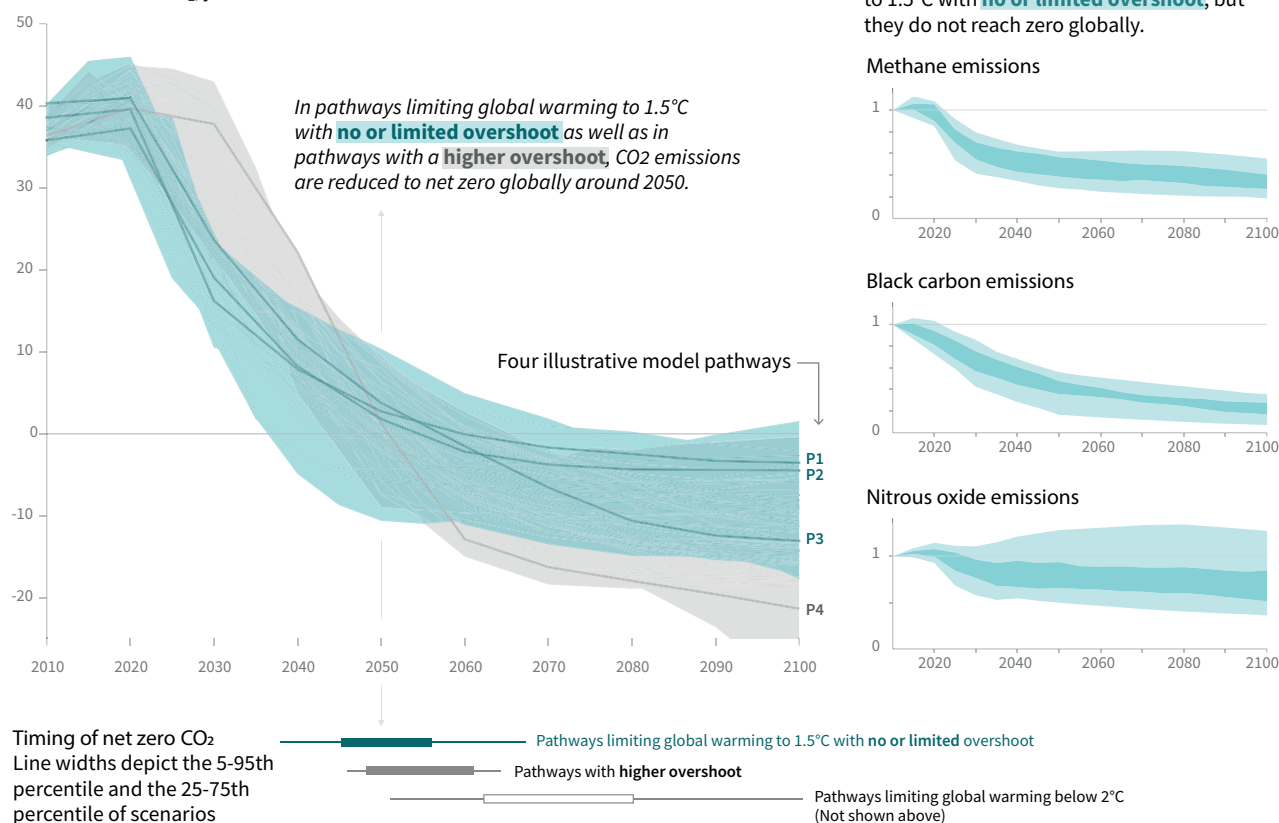


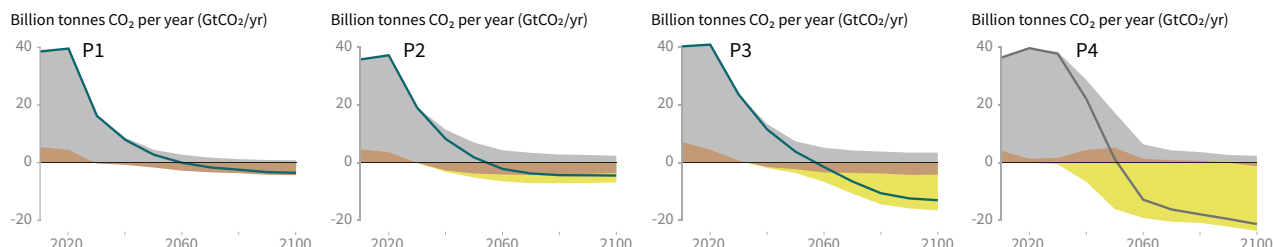
Figure SPM.3a | Global emissions pathway characteristics. The main panel shows global net anthropogenic CO₂ emissions in pathways limiting global warming to 1.5°C with no or limited (less than 0.1°C) overshoot and pathways with higher overshoot. The shaded area shows the full range for pathways analysed in this Report. The panels on the right show non-CO₂ emissions ranges for three compounds with large historical forcing and a substantial portion of emissions coming from sources distinct from those central to CO₂ mitigation. Shaded areas in these panels show the 5–95% (light shading) and interquartile (dark shading) ranges of pathways limiting global warming to 1.5°C with no or limited overshoot. Box and whiskers at the bottom of the figure show the timing of pathways reaching global net zero CO₂ emission levels, and a comparison with pathways limiting global warming to 2°C with at least 66% probability. Four illustrative model pathways are highlighted in the main panel and are labelled P1, P2, P3 and P4, corresponding to the LED, S1, S2, and S5 pathways assessed in Chapter 2. Descriptions and characteristics of these pathways are available in Figure SPM.3b. {2.1, 2.2, 2.3, Figure 2.5, Figure 2.10, Figure 2.11}

Characteristics of four illustrative model pathways

Different mitigation strategies can achieve the net emissions reductions that would be required to follow a pathway that limits global warming to 1.5°C with no or limited overshoot. All pathways use Carbon Dioxide Removal (CDR), but the amount varies across pathways, as do the relative contributions of Bioenergy with Carbon Capture and Storage (BECCS) and removals in the Agriculture, Forestry and Other Land Use (AFOLU) sector. This has implications for emissions and several other pathway characteristics.

Breakdown of contributions to global net CO₂ emissions in four illustrative model pathways

● Fossil fuel and industry ● AFOLU ● BECCS



P1: A scenario in which social, business and technological innovations result in lower energy demand up to 2050 while living standards rise, especially in the global South. A downsized energy system enables rapid decarbonization of energy supply. Afforestation is the only CDR option considered; neither fossil fuels with CCS nor BECCS are used.

P2: A scenario with a broad focus on sustainability including energy intensity, human development, economic convergence and international cooperation, as well as shifts towards sustainable and healthy consumption patterns, low-carbon technology innovation, and well-managed land systems with limited societal acceptability for BECCS.

P3: A middle-of-the-road scenario in which societal as well as technological development follows historical patterns. Emissions reductions are mainly achieved by changing the way in which energy and products are produced, and to a lesser degree by reductions in demand.

P4: A resource- and energy-intensive scenario in which economic growth and globalization lead to widespread adoption of greenhouse-gas-intensive lifestyles, including high demand for transportation fuels and livestock products. Emissions reductions are mainly achieved through technological means, making strong use of CDR through the deployment of BECCS.

Global indicators	P1	P2	P3	P4	Interquartile range
Pathway classification	No or limited overshoot	No or limited overshoot	No or limited overshoot	Higher overshoot	No or limited overshoot
CO ₂ emission change in 2030 (% rel to 2010)	-58	-47	-41	4	(-58,-40)
↳ in 2050 (% rel to 2010)	-93	-95	-91	-97	(-107,-94)
Kyoto-GHG emissions* in 2030 (% rel to 2010)	-50	-49	-35	-2	(-51,-39)
↳ in 2050 (% rel to 2010)	-82	-89	-78	-80	(-93,-81)
Final energy demand** in 2030 (% rel to 2010)	-15	-5	17	39	(-12,7)
↳ in 2050 (% rel to 2010)	-32	2	21	44	(-11,22)
Renewable share in electricity in 2030 (%)	60	58	48	25	(47,65)
↳ in 2050 (%)	77	81	63	70	(69,86)
Primary energy from coal in 2030 (% rel to 2010)	-78	-61	-75	-59	(-78,-59)
↳ in 2050 (% rel to 2010)	-97	-77	-73	-97	(-95,-74)
from oil in 2030 (% rel to 2010)	-37	-13	-3	86	(-34,3)
↳ in 2050 (% rel to 2010)	-87	-50	-81	-32	(-78,-31)
from gas in 2030 (% rel to 2010)	-25	-20	33	37	(-26,21)
↳ in 2050 (% rel to 2010)	-74	-53	21	-48	(-56,6)
from nuclear in 2030 (% rel to 2010)	59	83	98	106	(44,102)
↳ in 2050 (% rel to 2010)	150	98	501	468	(91,190)
from biomass in 2030 (% rel to 2010)	-11	0	36	-1	(29,80)
↳ in 2050 (% rel to 2010)	-16	49	121	418	(123,261)
from non-biomass renewables in 2030 (% rel to 2010)	430	470	315	110	(245,436)
↳ in 2050 (% rel to 2010)	833	1327	878	1137	(576,1299)
Cumulative CCS until 2100 (GtCO ₂)	0	348	687	1218	(550,1017)
↳ of which BECCS (GtCO ₂)	0	151	414	1191	(364,662)
Land area of bioenergy crops in 2050 (million km ²)	0.2	0.9	2.8	7.2	(1.5,3.2)
Agricultural CH ₄ emissions in 2030 (% rel to 2010)	-24	-48	1	14	(-30,-11)
in 2050 (% rel to 2010)	-33	-69	-23	2	(-47,-24)
Agricultural N ₂ O emissions in 2030 (% rel to 2010)	5	-26	15	3	(-21,3)
in 2050 (% rel to 2010)	6	-26	0	39	(-26,1)

NOTE: Indicators have been selected to show global trends identified by the Chapter 2 assessment. National and sectoral characteristics can differ substantially from the global trends shown above.

* Kyoto-gas emissions are based on IPCC Second Assessment Report GWP-100
 ** Changes in energy demand are associated with improvements in energy efficiency and behaviour change

Figure SPM.3b | Characteristics of four illustrative model pathways in relation to global warming of 1.5°C introduced in Figure SPM.3a. These pathways were selected to show a range of potential mitigation approaches and vary widely in their projected energy and land use, as well as their assumptions about future socio-economic developments, including economic and population growth, equity and sustainability. A breakdown of the global net anthropogenic CO₂ emissions into the contributions in terms of CO₂ emissions from fossil fuel and industry; agriculture, forestry and other land use (AFOLU); and bioenergy with carbon capture and storage (BECCS) is shown. AFOLU estimates reported here are not necessarily comparable with countries' estimates. Further characteristics for each of these pathways are listed below each pathway. These pathways illustrate relative global differences in mitigation strategies, but do not represent central estimates, national strategies, and do not indicate requirements. For comparison, the right-most column shows the interquartile ranges across pathways with no or limited overshoot of 1.5°C. Pathways P1, P2, P3 and P4 correspond to the LED, S1, S2 and S5 pathways assessed in Chapter 2 (Figure SPM.3a). {2.2.1, 2.3.1, 2.3.2, 2.3.3, 2.3.4, 2.4.1, 2.4.2, 2.4.4, 2.5.3, Figure 2.5, Figure 2.6, Figure 2.9, Figure 2.10, Figure 2.11, Figure 2.14, Figure 2.15, Figure 2.16, Figure 2.17, Figure 2.24, Figure 2.25, Table 2.4, Table 2.6, Table 2.7, Table 2.9, Table 4.1}

C.2 Pathways limiting global warming to 1.5°C with no or limited overshoot would require rapid and far-reaching transitions in energy, land, urban and infrastructure (including transport and buildings), and industrial systems (*high confidence*). These systems transitions are unprecedented in terms of scale, but not necessarily in terms of speed, and imply deep emissions reductions in all sectors, a wide portfolio of mitigation options and a significant upscaling of investments in those options (*medium confidence*). {2.3, 2.4, 2.5, 4.2, 4.3, 4.4, 4.5}

- C.2.1 Pathways that limit global warming to 1.5°C with no or limited overshoot show system changes that are more rapid and pronounced over the next two decades than in 2°C pathways (*high confidence*). The rates of system changes associated with limiting global warming to 1.5°C with no or limited overshoot have occurred in the past within specific sectors, technologies and spatial contexts, but there is no documented historic precedent for their scale (*medium confidence*). {2.3.3, 2.3.4, 2.4, 2.5, 4.2.1, 4.2.2, Cross-Chapter Box 11 in Chapter 4}
- C.2.2 In energy systems, modelled global pathways (considered in the literature) limiting global warming to 1.5°C with no or limited overshoot (for more details see Figure SPM.3b) generally meet energy service demand with lower energy use, including through enhanced energy efficiency, and show faster electrification of energy end use compared to 2°C (*high confidence*). In 1.5°C pathways with no or limited overshoot, low-emission energy sources are projected to have a higher share, compared with 2°C pathways, particularly before 2050 (*high confidence*). In 1.5°C pathways with no or limited overshoot, renewables are projected to supply 70–85% (interquartile range) of electricity in 2050 (*high confidence*). In electricity generation, shares of nuclear and fossil fuels with carbon dioxide capture and storage (CCS) are modelled to increase in most 1.5°C pathways with no or limited overshoot. In modelled 1.5°C pathways with limited or no overshoot, the use of CCS would allow the electricity generation share of gas to be approximately 8% (3–11% interquartile range) of global electricity in 2050, while the use of coal shows a steep reduction in all pathways and would be reduced to close to 0% (0–2% interquartile range) of electricity (*high confidence*). While acknowledging the challenges, and differences between the options and national circumstances, political, economic, social and technical feasibility of solar energy, wind energy and electricity storage technologies have substantially improved over the past few years (*high confidence*). These improvements signal a potential system transition in electricity generation. (Figure SPM.3b) {2.4.1, 2.4.2, Figure 2.1, Table 2.6, Table 2.7, Cross-Chapter Box 6 in Chapter 3, 4.2.1, 4.3.1, 4.3.3, 4.5.2}
- C.2.3 CO₂ emissions from industry in pathways limiting global warming to 1.5°C with no or limited overshoot are projected to be about 65–90% (interquartile range) lower in 2050 relative to 2010, as compared to 50–80% for global warming of 2°C (*medium confidence*). Such reductions can be achieved through combinations of new and existing technologies and practices, including electrification, hydrogen, sustainable bio-based feedstocks, product substitution, and carbon capture, utilization and storage (CCUS). These options are technically proven at various scales but their large-scale deployment may be limited by economic, financial, human capacity and institutional constraints in specific contexts, and specific characteristics of large-scale industrial installations. In industry, emissions reductions by energy and process efficiency by themselves are insufficient for limiting warming to 1.5°C with no or limited overshoot (*high confidence*). {2.4.3, 4.2.1, Table 4.1, Table 4.3, 4.3.3, 4.3.4, 4.5.2}
- C.2.4 The urban and infrastructure system transition consistent with limiting global warming to 1.5°C with no or limited overshoot would imply, for example, changes in land and urban planning practices, as well as deeper emissions reductions in transport and buildings compared to pathways that limit global warming below 2°C (*medium confidence*). Technical measures

and practices enabling deep emissions reductions include various energy efficiency options. In pathways limiting global warming to 1.5°C with no or limited overshoot, the electricity share of energy demand in buildings would be about 55–75% in 2050 compared to 50–70% in 2050 for 2°C global warming (*medium confidence*). In the transport sector, the share of low-emission final energy would rise from less than 5% in 2020 to about 35–65% in 2050 compared to 25–45% for 2°C of global warming (*medium confidence*). Economic, institutional and socio-cultural barriers may inhibit these urban and infrastructure system transitions, depending on national, regional and local circumstances, capabilities and the availability of capital (*high confidence*). {2.3.4, 2.4.3, 4.2.1, Table 4.1, 4.3.3, 4.5.2}

- C.2.5 Transitions in global and regional land use are found in all pathways limiting global warming to 1.5°C with no or limited overshoot, but their scale depends on the pursued mitigation portfolio. Model pathways that limit global warming to 1.5°C with no or limited overshoot project a 4 million km² reduction to a 2.5 million km² increase of non-pasture agricultural land for food and feed crops and a 0.5–11 million km² reduction of pasture land, to be converted into a 0–6 million km² increase of agricultural land for energy crops and a 2 million km² reduction to 9.5 million km² increase in forests by 2050 relative to 2010 (*medium confidence*).¹⁶ Land-use transitions of similar magnitude can be observed in modelled 2°C pathways (*medium confidence*). Such large transitions pose profound challenges for sustainable management of the various demands on land for human settlements, food, livestock feed, fibre, bioenergy, carbon storage, biodiversity and other ecosystem services (*high confidence*). Mitigation options limiting the demand for land include sustainable intensification of land-use practices, ecosystem restoration and changes towards less resource-intensive diets (*high confidence*). The implementation of land-based mitigation options would require overcoming socio-economic, institutional, technological, financing and environmental barriers that differ across regions (*high confidence*). {2.4.4, Figure 2.24, 4.3.2, 4.3.7, 4.5.2, Cross-Chapter Box 7 in Chapter 3}
- C.2.6 Additional annual average energy-related investments for the period 2016 to 2050 in pathways limiting warming to 1.5°C compared to pathways without new climate policies beyond those in place today are estimated to be around 830 billion USD₂₀₁₀ (range of 150 billion to 1700 billion USD₂₀₁₀ across six models¹⁷). This compares to total annual average energy supply investments in 1.5°C pathways of 1460 to 3510 billion USD₂₀₁₀ and total annual average energy demand investments of 640 to 910 billion USD₂₀₁₀ for the period 2016 to 2050. Total energy-related investments increase by about 12% (range of 3% to 24%) in 1.5°C pathways relative to 2°C pathways. Annual investments in low-carbon energy technologies and energy efficiency are upscaled by roughly a factor of six (range of factor of 4 to 10) by 2050 compared to 2015 (*medium confidence*). {2.5.2, Box 4.8, Figure 2.27}
- C.2.7 Modelled pathways limiting global warming to 1.5°C with no or limited overshoot project a wide range of global average discounted marginal abatement costs over the 21st century. They are roughly 3–4 times higher than in pathways limiting global warming to below 2°C (*high confidence*). The economic literature distinguishes marginal abatement costs from total mitigation costs in the economy. The literature on total mitigation costs of 1.5°C mitigation pathways is limited and was not assessed in this Report. Knowledge gaps remain in the integrated assessment of the economy-wide costs and benefits of mitigation in line with pathways limiting warming to 1.5°C. {2.5.2; 2.6; Figure 2.26}

¹⁶ The projected land-use changes presented are not deployed to their upper limits simultaneously in a single pathway.

¹⁷ Including two pathways limiting warming to 1.5°C with no or limited overshoot and four pathways with higher overshoot.

- C.3 All pathways that limit global warming to 1.5°C with limited or no overshoot project the use of carbon dioxide removal (CDR) on the order of 100–1000 GtCO₂ over the 21st century. CDR would be used to compensate for residual emissions and, in most cases, achieve net negative emissions to return global warming to 1.5°C following a peak (*high confidence*). CDR deployment of several hundreds of GtCO₂ is subject to multiple feasibility and sustainability constraints (*high confidence*). Significant near-term emissions reductions and measures to lower energy and land demand can limit CDR deployment to a few hundred GtCO₂ without reliance on bioenergy with carbon capture and storage (BECCS) (*high confidence*). {2.3, 2.4, 3.6.2, 4.3, 5.4}**
- C.3.1 Existing and potential CDR measures include afforestation and reforestation, land restoration and soil carbon sequestration, BECCS, direct air carbon capture and storage (DACCS), enhanced weathering and ocean alkalization. These differ widely in terms of maturity, potentials, costs, risks, co-benefits and trade-offs (*high confidence*). To date, only a few published pathways include CDR measures other than afforestation and BECCS. {2.3.4, 3.6.2, 4.3.2, 4.3.7}
- C.3.2 In pathways limiting global warming to 1.5°C with limited or no overshoot, BECCS deployment is projected to range from 0–1, 0–8, and 0–16 GtCO₂ yr⁻¹ in 2030, 2050, and 2100, respectively, while agriculture, forestry and land-use (AFOLU) related CDR measures are projected to remove 0–5, 1–11, and 1–5 GtCO₂ yr⁻¹ in these years (*medium confidence*). The upper end of these deployment ranges by mid-century exceeds the BECCS potential of up to 5 GtCO₂ yr⁻¹ and afforestation potential of up to 3.6 GtCO₂ yr⁻¹ assessed based on recent literature (*medium confidence*). Some pathways avoid BECCS deployment completely through demand-side measures and greater reliance on AFOLU-related CDR measures (*medium confidence*). The use of bioenergy can be as high or even higher when BECCS is excluded compared to when it is included due to its potential for replacing fossil fuels across sectors (*high confidence*). (Figure SPM.3b) {2.3.3, 2.3.4, 2.4.2, 3.6.2, 4.3.1, 4.2.3, 4.3.2, 4.3.7, 4.4.3, Table 2.4}
- C.3.3 Pathways that overshoot 1.5°C of global warming rely on CDR exceeding residual CO₂ emissions later in the century to return to below 1.5°C by 2100, with larger overshoots requiring greater amounts of CDR (Figure SPM.3b) (*high confidence*). Limitations on the speed, scale, and societal acceptability of CDR deployment hence determine the ability to return global warming to below 1.5°C following an overshoot. Carbon cycle and climate system understanding is still limited about the effectiveness of net negative emissions to reduce temperatures after they peak (*high confidence*). {2.2, 2.3.4, 2.3.5, 2.6, 4.3.7, 4.5.2, Table 4.11}
- C.3.4 Most current and potential CDR measures could have significant impacts on land, energy, water or nutrients if deployed at large scale (*high confidence*). Afforestation and bioenergy may compete with other land uses and may have significant impacts on agricultural and food systems, biodiversity, and other ecosystem functions and services (*high confidence*). Effective governance is needed to limit such trade-offs and ensure permanence of carbon removal in terrestrial, geological and ocean reservoirs (*high confidence*). Feasibility and sustainability of CDR use could be enhanced by a portfolio of options deployed at substantial, but lesser scales, rather than a single option at very large scale (*high confidence*). (Figure SPM.3b) {2.3.4, 2.4.4, 2.5.3, 2.6, 3.6.2, 4.3.2, 4.3.7, 4.5.2, 5.4.1, 5.4.2; Cross-Chapter Boxes 7 and 8 in Chapter 3, Table 4.11, Table 5.3, Figure 5.3}
- C.3.5 Some AFOLU-related CDR measures such as restoration of natural ecosystems and soil carbon sequestration could provide co-benefits such as improved biodiversity, soil quality, and local food security. If deployed at large scale, they would require governance systems enabling sustainable land management to conserve and protect land carbon stocks and other ecosystem functions and services (*medium confidence*). (Figure SPM.4) {2.3.3, 2.3.4, 2.4.2, 2.4.4, 3.6.2, 5.4.1, Cross-Chapter Boxes 3 in Chapter 1 and 7 in Chapter 3, 4.3.2, 4.3.7, 4.4.1, 4.5.2, Table 2.4}

D. Strengthening the Global Response in the Context of Sustainable Development and Efforts to Eradicate Poverty

D.1 Estimates of the global emissions outcome of current nationally stated mitigation ambitions as submitted under the Paris Agreement would lead to global greenhouse gas emissions¹⁸ in 2030 of 52–58 GtCO₂eq yr⁻¹ (*medium confidence*). Pathways reflecting these ambitions would not limit global warming to 1.5°C, even if supplemented by very challenging increases in the scale and ambition of emissions reductions after 2030 (*high confidence*). Avoiding overshoot and reliance on future large-scale deployment of carbon dioxide removal (CDR) can only be achieved if global CO₂ emissions start to decline well before 2030 (*high confidence*). {1.2, 2.3, 3.3, 3.4, 4.2, 4.4, Cross-Chapter Box 11 in Chapter 4}

D.1.1 Pathways that limit global warming to 1.5°C with no or limited overshoot show clear emission reductions by 2030 (*high confidence*). All but one show a decline in global greenhouse gas emissions to below 35 GtCO₂eq yr⁻¹ in 2030, and half of available pathways fall within the 25–30 GtCO₂eq yr⁻¹ range (interquartile range), a 40–50% reduction from 2010 levels (*high confidence*). Pathways reflecting current nationally stated mitigation ambition until 2030 are broadly consistent with cost-effective pathways that result in a global warming of about 3°C by 2100, with warming continuing afterwards (*medium confidence*). {2.3.3, 2.3.5, Cross-Chapter Box 11 in Chapter 4, 5.5.3.2}

D.1.2 Overshoot trajectories result in higher impacts and associated challenges compared to pathways that limit global warming to 1.5°C with no or limited overshoot (*high confidence*). Reversing warming after an overshoot of 0.2°C or larger during this century would require upscaling and deployment of CDR at rates and volumes that might not be achievable given considerable implementation challenges (*medium confidence*). {1.3.3, 2.3.4, 2.3.5, 2.5.1, 3.3, 4.3.7, Cross-Chapter Box 8 in Chapter 3, Cross-Chapter Box 11 in Chapter 4}

D.1.3 The lower the emissions in 2030, the lower the challenge in limiting global warming to 1.5°C after 2030 with no or limited overshoot (*high confidence*). The challenges from delayed actions to reduce greenhouse gas emissions include the risk of cost escalation, lock-in in carbon-emitting infrastructure, stranded assets, and reduced flexibility in future response options in the medium to long term (*high confidence*). These may increase uneven distributional impacts between countries at different stages of development (*medium confidence*). {2.3.5, 4.4.5, 5.4.2}

D.2 The avoided climate change impacts on sustainable development, eradication of poverty and reducing inequalities would be greater if global warming were limited to 1.5°C rather than 2°C, if mitigation and adaptation synergies are maximized while trade-offs are minimized (*high confidence*). {1.1, 1.4, 2.5, 3.3, 3.4, 5.2, Table 5.1}

D.2.1 Climate change impacts and responses are closely linked to sustainable development which balances social well-being, economic prosperity and environmental protection. The United Nations Sustainable Development Goals (SDGs), adopted in 2015, provide an established framework for assessing the links between global warming of 1.5°C or 2°C and development goals that include poverty eradication, reducing inequalities, and climate action. (*high confidence*) {Cross-Chapter Box 4 in Chapter 1, 1.4, 5.1}

D.2.2 The consideration of ethics and equity can help address the uneven distribution of adverse impacts associated with 1.5°C and higher levels of global warming, as well as those from mitigation and adaptation, particularly for poor and disadvantaged populations, in all societies (*high confidence*). {1.1.1, 1.1.2, 1.4.3, 2.5.3, 3.4.10, 5.1, 5.2, 5.3, 5.4, Cross-Chapter Box 4 in Chapter 1, Cross-Chapter Boxes 6 and 8 in Chapter 3, and Cross-Chapter Box 12 in Chapter 5}

D.2.3 Mitigation and adaptation consistent with limiting global warming to 1.5°C are underpinned by enabling conditions, assessed in this Report across the geophysical, environmental-ecological, technological, economic, socio-cultural and institutional

¹⁸ GHG emissions have been aggregated with 100-year GWP values as introduced in the IPCC Second Assessment Report.

dimensions of feasibility. Strengthened multilevel governance, institutional capacity, policy instruments, technological innovation and transfer and mobilization of finance, and changes in human behaviour and lifestyles are enabling conditions that enhance the feasibility of mitigation and adaptation options for 1.5°C-consistent systems transitions. (*high confidence*) {1.4, Cross-Chapter Box 3 in Chapter 1, 2.5.1, 4.4, 4.5, 5.6}

D.3 Adaptation options specific to national contexts, if carefully selected together with enabling conditions, will have benefits for sustainable development and poverty reduction with global warming of 1.5°C, although trade-offs are possible (*high confidence*). {1.4, 4.3, 4.5}

D.3.1 Adaptation options that reduce the vulnerability of human and natural systems have many synergies with sustainable development, if well managed, such as ensuring food and water security, reducing disaster risks, improving health conditions, maintaining ecosystem services and reducing poverty and inequality (*high confidence*). Increasing investment in physical and social infrastructure is a key enabling condition to enhance the resilience and the adaptive capacities of societies. These benefits can occur in most regions with adaptation to 1.5°C of global warming (*high confidence*). {1.4.3, 4.2.2, 4.3.1, 4.3.2, 4.3.3, 4.3.5, 4.4.1, 4.4.3, 4.5.3, 5.3.1, 5.3.2}

D.3.2 Adaptation to 1.5°C global warming can also result in trade-offs or maladaptations with adverse impacts for sustainable development. For example, if poorly designed or implemented, adaptation projects in a range of sectors can increase greenhouse gas emissions and water use, increase gender and social inequality, undermine health conditions, and encroach on natural ecosystems (*high confidence*). These trade-offs can be reduced by adaptations that include attention to poverty and sustainable development (*high confidence*). {4.3.2, 4.3.3, 4.5.4, 5.3.2; Cross-Chapter Boxes 6 and 7 in Chapter 3}

D.3.3 A mix of adaptation and mitigation options to limit global warming to 1.5°C, implemented in a participatory and integrated manner, can enable rapid, systemic transitions in urban and rural areas (*high confidence*). These are most effective when aligned with economic and sustainable development, and when local and regional governments and decision makers are supported by national governments (*medium confidence*). {4.3.2, 4.3.3, 4.4.1, 4.4.2}

D.3.4 Adaptation options that also mitigate emissions can provide synergies and cost savings in most sectors and system transitions, such as when land management reduces emissions and disaster risk, or when low-carbon buildings are also designed for efficient cooling. Trade-offs between mitigation and adaptation, when limiting global warming to 1.5°C, such as when bioenergy crops, reforestation or afforestation encroach on land needed for agricultural adaptation, can undermine food security, livelihoods, ecosystem functions and services and other aspects of sustainable development. (*high confidence*) {3.4.3, 4.3.2, 4.3.4, 4.4.1, 4.5.2, 4.5.3, 4.5.4}

D.4 Mitigation options consistent with 1.5°C pathways are associated with multiple synergies and trade-offs across the Sustainable Development Goals (SDGs). While the total number of possible synergies exceeds the number of trade-offs, their net effect will depend on the pace and magnitude of changes, the composition of the mitigation portfolio and the management of the transition. (*high confidence*) (Figure SPM.4) {2.5, 4.5, 5.4}

D.4.1 1.5°C pathways have robust synergies particularly for the SDGs 3 (health), 7 (clean energy), 11 (cities and communities), 12 (responsible consumption and production) and 14 (oceans) (*very high confidence*). Some 1.5°C pathways show potential trade-offs with mitigation for SDGs 1 (poverty), 2 (hunger), 6 (water) and 7 (energy access), if not managed carefully (*high confidence*). (Figure SPM.4) {5.4.2; Figure 5.4, Cross-Chapter Boxes 7 and 8 in Chapter 3}

D.4.2 1.5°C pathways that include low energy demand (e.g., see P1 in Figure SPM.3a and SPM.3b), low material consumption, and low GHG-intensive food consumption have the most pronounced synergies and the lowest number of trade-offs with respect to sustainable development and the SDGs (*high confidence*). Such pathways would reduce dependence on CDR. In modelled pathways, sustainable development, eradicating poverty and reducing inequality can support limiting warming to 1.5°C (*high confidence*). (Figure SPM.3b, Figure SPM.4) {2.4.3, 2.5.1, 2.5.3, Figure 2.4, Figure 2.28, 5.4.1, 5.4.2, Figure 5.4}

Indicative linkages between mitigation options and sustainable development using SDGs (The linkages do not show costs and benefits)

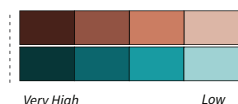
Mitigation options deployed in each sector can be associated with potential positive effects (synergies) or negative effects (trade-offs) with the Sustainable Development Goals (SDGs). The degree to which this potential is realized will depend on the selected portfolio of mitigation options, mitigation policy design, and local circumstances and context. Particularly in the energy-demand sector, the potential for synergies is larger than for trade-offs. The bars group individually assessed options by level of confidence and take into account the relative strength of the assessed mitigation-SDG connections.

Length shows strength of connection



The overall size of the coloured bars depict the relative potential for synergies and trade-offs between the sectoral mitigation options and the SDGs.

Shades show level of confidence



The shades depict the level of confidence of the assessed potential for **Trade-offs**/Synergies.

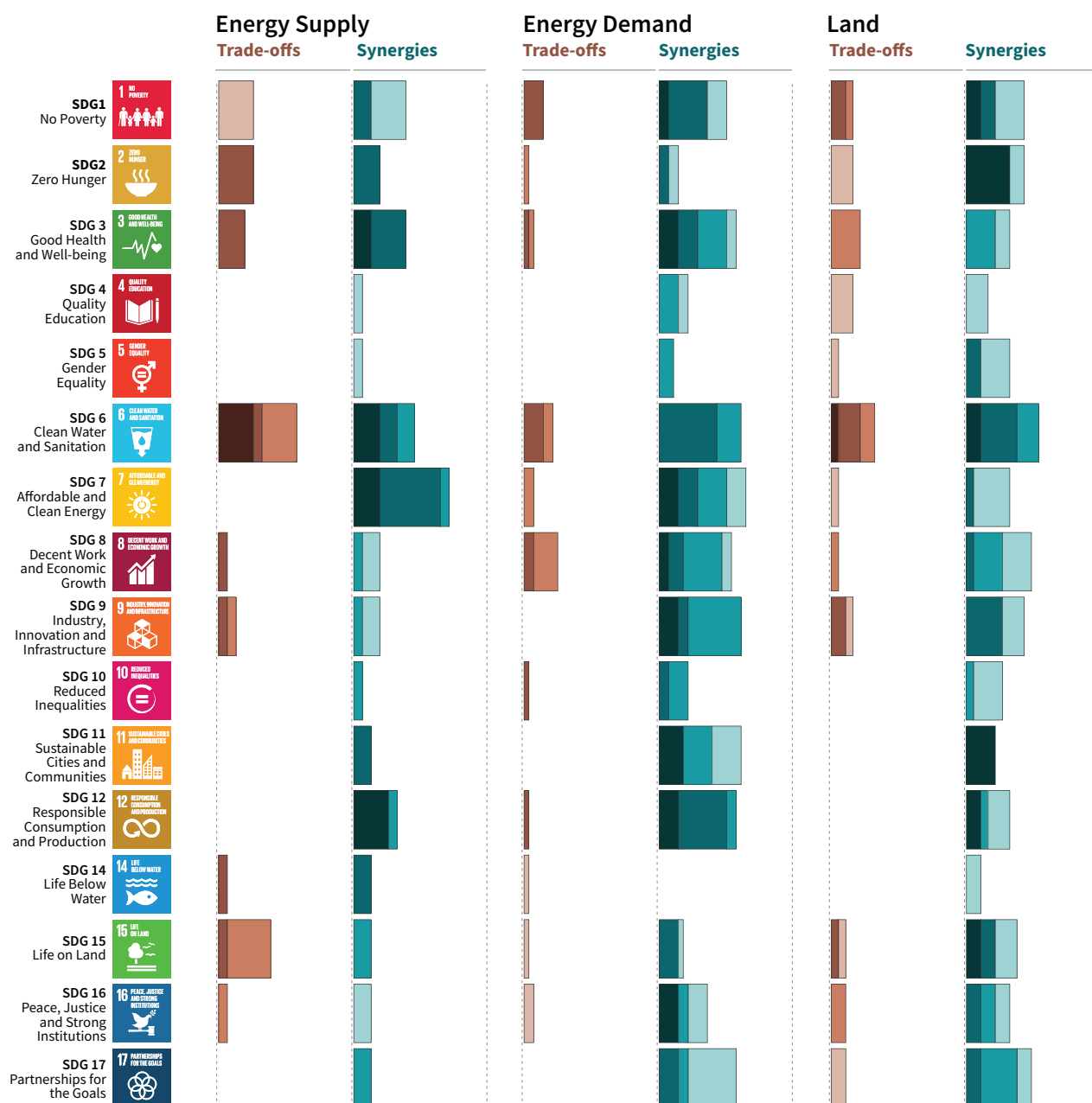


Figure SPM.4 | Potential synergies and trade-offs between the sectoral portfolio of climate change mitigation options and the Sustainable Development Goals (SDGs). The SDGs serve as an analytical framework for the assessment of the different sustainable development dimensions, which extend beyond the time frame of the 2030 SDG targets. The assessment is based on literature on mitigation options that are considered relevant for 1.5°C. The assessed strength of the SDG interactions is based on the qualitative and quantitative assessment of individual mitigation options listed in Table 5.2. For each mitigation option, the strength of the SDG-connection as well as the associated confidence of the underlying literature (shades of green and red) was assessed. The strength of positive connections (synergies) and negative connections (trade-offs) across all individual options within a sector (see Table 5.2) are aggregated into sectoral potentials for the whole mitigation portfolio. The (white) areas outside the bars, which indicate no interactions, have *low confidence* due to the uncertainty and limited number of studies exploring indirect effects. The strength of the connection considers only the effect of mitigation and does not include benefits of avoided impacts. SDG 13 (climate action) is not listed because mitigation is being considered in terms of interactions with SDGs and not vice versa. The bars denote the strength of the connection, and do not consider the strength of the impact on the SDGs. The energy demand sector comprises behavioural responses, fuel switching and efficiency options in the transport, industry and building sector as well as carbon capture options in the industry sector. Options assessed in the energy supply sector comprise biomass and non-biomass renewables, nuclear, carbon capture and storage (CCS) with bioenergy, and CCS with fossil fuels. Options in the land sector comprise agricultural and forest options, sustainable diets and reduced food waste, soil sequestration, livestock and manure management, reduced deforestation, afforestation and reforestation, and responsible sourcing. In addition to this figure, options in the ocean sector are discussed in the underlying report. {5.4, Table 5.2, Figure 5.2}

Information about the net impacts of mitigation on sustainable development in 1.5°C pathways is available only for a limited number of SDGs and mitigation options. Only a limited number of studies have assessed the benefits of avoided climate change impacts of 1.5°C pathways for the SDGs, and the co-effects of adaptation for mitigation and the SDGs. The assessment of the indicative mitigation potentials in Figure SPM.4 is a step further from AR5 towards a more comprehensive and integrated assessment in the future.

- D.4.3 1.5°C and 2°C modelled pathways often rely on the deployment of large-scale land-related measures like afforestation and bioenergy supply, which, if poorly managed, can compete with food production and hence raise food security concerns (*high confidence*). The impacts of carbon dioxide removal (CDR) options on SDGs depend on the type of options and the scale of deployment (*high confidence*). If poorly implemented, CDR options such as BECCS and AFOLU options would lead to trade-offs. Context-relevant design and implementation requires considering people's needs, biodiversity, and other sustainable development dimensions (*very high confidence*). (Figure SPM.4) {5.4.1.3, Cross-Chapter Box 7 in Chapter 3}
- D.4.4 Mitigation consistent with 1.5°C pathways creates risks for sustainable development in regions with high dependency on fossil fuels for revenue and employment generation (*high confidence*). Policies that promote diversification of the economy and the energy sector can address the associated challenges (*high confidence*). {5.4.1.2, Box 5.2}
- D.4.5 Redistributive policies across sectors and populations that shield the poor and vulnerable can resolve trade-offs for a range of SDGs, particularly hunger, poverty and energy access. Investment needs for such complementary policies are only a small fraction of the overall mitigation investments in 1.5°C pathways. (*high confidence*) {2.4.3, 5.4.2, Figure 5.5}
- D.5 Limiting the risks from global warming of 1.5°C in the context of sustainable development and poverty eradication implies system transitions that can be enabled by an increase of adaptation and mitigation investments, policy instruments, the acceleration of technological innovation and behaviour changes (*high confidence*). {2.3, 2.4, 2.5, 3.2, 4.2, 4.4, 4.5, 5.2, 5.5, 5.6}**
 - D.5.1 Directing finance towards investment in infrastructure for mitigation and adaptation could provide additional resources. This could involve the mobilization of private funds by institutional investors, asset managers and development or investment banks, as well as the provision of public funds. Government policies that lower the risk of low-emission and adaptation investments can facilitate the mobilization of private funds and enhance the effectiveness of other public policies. Studies indicate a number of challenges, including access to finance and mobilization of funds. (*high confidence*) {2.5.1, 2.5.2, 4.4.5}
 - D.5.2 Adaptation finance consistent with global warming of 1.5°C is difficult to quantify and compare with 2°C. Knowledge gaps include insufficient data to calculate specific climate resilience-enhancing investments from the provision of currently underinvested basic infrastructure. Estimates of the costs of adaptation might be lower at global warming of 1.5°C than for 2°C. Adaptation needs have typically been supported by public sector sources such as national and subnational government budgets, and in developing countries together with support from development assistance, multilateral development banks, and United Nations Framework Convention on Climate Change channels (*medium confidence*). More recently there is a

growing understanding of the scale and increase in non-governmental organizations and private funding in some regions (*medium confidence*). Barriers include the scale of adaptation financing, limited capacity and access to adaptation finance (*medium confidence*). {4.4.5, 4.6}

- D.5.3 Global model pathways limiting global warming to 1.5°C are projected to involve the annual average investment needs in the energy system of around 2.4 trillion USD2010 between 2016 and 2035, representing about 2.5% of the world GDP (*medium confidence*). {4.4.5, Box 4.8}
- D.5.4 Policy tools can help mobilize incremental resources, including through shifting global investments and savings and through market and non-market based instruments as well as accompanying measures to secure the equity of the transition, acknowledging the challenges related with implementation, including those of energy costs, depreciation of assets and impacts on international competition, and utilizing the opportunities to maximize co-benefits (*high confidence*). {1.3.3, 2.3.4, 2.3.5, 2.5.1, 2.5.2, Cross-Chapter Box 8 in Chapter 3, Cross-Chapter Box 11 in Chapter 4, 4.4.5, 5.5.2}
- D.5.5 The systems transitions consistent with adapting to and limiting global warming to 1.5°C include the widespread adoption of new and possibly disruptive technologies and practices and enhanced climate-driven innovation. These imply enhanced technological innovation capabilities, including in industry and finance. Both national innovation policies and international cooperation can contribute to the development, commercialization and widespread adoption of mitigation and adaptation technologies. Innovation policies may be more effective when they combine public support for research and development with policy mixes that provide incentives for technology diffusion. (*high confidence*) {4.4.4, 4.4.5}.
- D.5.6 Education, information, and community approaches, including those that are informed by indigenous knowledge and local knowledge, can accelerate the wide-scale behaviour changes consistent with adapting to and limiting global warming to 1.5°C. These approaches are more effective when combined with other policies and tailored to the motivations, capabilities and resources of specific actors and contexts (*high confidence*). Public acceptability can enable or inhibit the implementation of policies and measures to limit global warming to 1.5°C and to adapt to the consequences. Public acceptability depends on the individual's evaluation of expected policy consequences, the perceived fairness of the distribution of these consequences, and perceived fairness of decision procedures (*high confidence*). {1.1, 1.5, 4.3.5, 4.4.1, 4.4.3, Box 4.3, 5.5.3, 5.6.5}
- D.6 Sustainable development supports, and often enables, the fundamental societal and systems transitions and transformations that help limit global warming to 1.5°C. Such changes facilitate the pursuit of climate-resilient development pathways that achieve ambitious mitigation and adaptation in conjunction with poverty eradication and efforts to reduce inequalities (*high confidence*). {Box 1.1, 1.4.3, Figure 5.1, 5.5.3, Box 5.3}**
- D.6.1 Social justice and equity are core aspects of climate-resilient development pathways that aim to limit global warming to 1.5°C as they address challenges and inevitable trade-offs, widen opportunities, and ensure that options, visions, and values are deliberated, between and within countries and communities, without making the poor and disadvantaged worse off (*high confidence*). {5.5.2, 5.5.3, Box 5.3, Figure 5.1, Figure 5.6, Cross-Chapter Boxes 12 and 13 in Chapter 5}
- D.6.2 The potential for climate-resilient development pathways differs between and within regions and nations, due to different development contexts and systemic vulnerabilities (*very high confidence*). Efforts along such pathways to date have been limited (*medium confidence*) and enhanced efforts would involve strengthened and timely action from all countries and non-state actors (*high confidence*). {5.5.1, 5.5.3, Figure 5.1}
- D.6.3 Pathways that are consistent with sustainable development show fewer mitigation and adaptation challenges and are associated with lower mitigation costs. The large majority of modelling studies could not construct pathways characterized by lack of international cooperation, inequality and poverty that were able to limit global warming to 1.5°C. (*high confidence*) {2.3.1, 2.5.1, 2.5.3, 5.5.2}

- D.7 Strengthening the capacities for climate action of national and sub-national authorities, civil society, the private sector, indigenous peoples and local communities can support the implementation of ambitious actions implied by limiting global warming to 1.5°C (*high confidence*). International cooperation can provide an enabling environment for this to be achieved in all countries and for all people, in the context of sustainable development. International cooperation is a critical enabler for developing countries and vulnerable regions (*high confidence*). {1.4, 2.3, 2.5, 4.2, 4.4, 4.5, 5.3, 5.4, 5.5, 5.6, 5, Box 4.1, Box 4.2, Box 4.7, Box 5.3, Cross-Chapter Box 9 in Chapter 4, Cross-Chapter Box 13 in Chapter 5}**
- D.7.1 Partnerships involving non-state public and private actors, institutional investors, the banking system, civil society and scientific institutions would facilitate actions and responses consistent with limiting global warming to 1.5°C (*very high confidence*). {1.4, 4.4.1, 4.2.2, 4.4.3, 4.4.5, 4.5.3, 5.4.1, 5.6.2, Box 5.3}.
- D.7.2 Cooperation on strengthened accountable multilevel governance that includes non-state actors such as industry, civil society and scientific institutions, coordinated sectoral and cross-sectoral policies at various governance levels, gender-sensitive policies, finance including innovative financing, and cooperation on technology development and transfer can ensure participation, transparency, capacity building and learning among different players (*high confidence*). {2.5.1, 2.5.2, 4.2.2, 4.4.1, 4.4.2, 4.4.3, 4.4.4, 4.4.5, 4.5.3, Cross-Chapter Box 9 in Chapter 4, 5.3.1, 5.5.3, Cross-Chapter Box 13 in Chapter 5, 5.6.1, 5.6.3}
- D.7.3 International cooperation is a critical enabler for developing countries and vulnerable regions to strengthen their action for the implementation of 1.5°C-consistent climate responses, including through enhancing access to finance and technology and enhancing domestic capacities, taking into account national and local circumstances and needs (*high confidence*). {2.3.1, 2.5.1, 4.4.1, 4.4.2, 4.4.4, 4.4.5, 5.4.1, 5.5.3, 5.6.1, Box 4.1, Box 4.2, Box 4.7}.
- D.7.4 Collective efforts at all levels, in ways that reflect different circumstances and capabilities, in the pursuit of limiting global warming to 1.5°C, taking into account equity as well as effectiveness, can facilitate strengthening the global response to climate change, achieving sustainable development and eradicating poverty (*high confidence*). {1.4.2, 2.3.1, 2.5.1, 2.5.2, 2.5.3, 4.2.2, 4.4.1, 4.4.2, 4.4.3, 4.4.4, 4.4.5, 4.5.3, 5.3.1, 5.4.1, 5.5.3, 5.6.1, 5.6.2, 5.6.3}

Box SPM.1: Core Concepts Central to this Special Report

Global mean surface temperature (GMST): Estimated global average of near-surface air temperatures over land and sea ice, and sea surface temperatures over ice-free ocean regions, with changes normally expressed as departures from a value over a specified reference period. When estimating changes in GMST, near-surface air temperature over both land and oceans are also used.¹⁹ {1.2.1.1}

Pre-industrial: The multi-century period prior to the onset of large-scale industrial activity around 1750. The reference period 1850–1900 is used to approximate pre-industrial GMST. {1.2.1.2}

Global warming: The estimated increase in GMST averaged over a 30-year period, or the 30-year period centred on a particular year or decade, expressed relative to pre-industrial levels unless otherwise specified. For 30-year periods that span past and future years, the current multi-decadal warming trend is assumed to continue. {1.2.1}

Net zero CO₂ emissions: Net zero carbon dioxide (CO₂) emissions are achieved when anthropogenic CO₂ emissions are balanced globally by anthropogenic CO₂ removals over a specified period.

Carbon dioxide removal (CDR): Anthropogenic activities removing CO₂ from the atmosphere and durably storing it in geological, terrestrial, or ocean reservoirs, or in products. It includes existing and potential anthropogenic enhancement of biological or geochemical sinks and direct air capture and storage, but excludes natural CO₂ uptake not directly caused by human activities.

Total carbon budget: Estimated cumulative net global anthropogenic CO₂ emissions from the pre-industrial period to the time that anthropogenic CO₂ emissions reach net zero that would result, at some probability, in limiting global warming to a given level, accounting for the impact of other anthropogenic emissions. {2.2.2}

Remaining carbon budget: Estimated cumulative net global anthropogenic CO₂ emissions from a given start date to the time that anthropogenic CO₂ emissions reach net zero that would result, at some probability, in limiting global warming to a given level, accounting for the impact of other anthropogenic emissions. {2.2.2}

Temperature overshoot: The temporary exceedance of a specified level of global warming.

Emission pathways: In this Summary for Policymakers, the modelled trajectories of global anthropogenic emissions over the 21st century are termed emission pathways. Emission pathways are classified by their temperature trajectory over the 21st century: pathways giving at least 50% probability based on current knowledge of limiting global warming to below 1.5°C are classified as ‘no overshoot’; those limiting warming to below 1.6°C and returning to 1.5°C by 2100 are classified as ‘1.5°C limited-overshoot’; while those exceeding 1.6°C but still returning to 1.5°C by 2100 are classified as ‘higher-overshoot’.

Impacts: Effects of climate change on human and natural systems. Impacts can have beneficial or adverse outcomes for livelihoods, health and well-being, ecosystems and species, services, infrastructure, and economic, social and cultural assets.

Risk: The potential for adverse consequences from a climate-related hazard for human and natural systems, resulting from the interactions between the hazard and the vulnerability and exposure of the affected system. Risk integrates the likelihood of exposure to a hazard and the magnitude of its impact. Risk also can describe the potential for adverse consequences of adaptation or mitigation responses to climate change.

Climate-resilient development pathways (CRDPs): Trajectories that strengthen sustainable development at multiple scales and efforts to eradicate poverty through equitable societal and systems transitions and transformations while reducing the threat of climate change through ambitious mitigation, adaptation and climate resilience.

¹⁹ Past IPCC reports, reflecting the literature, have used a variety of approximately equivalent metrics of GMST change.

Technical Summary

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Technical Summary

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TS

TS.1 Framing and Context

This chapter frames the context, knowledge-base and assessment approaches used to understand the impacts of 1.5°C global warming above pre-industrial levels and related global greenhouse gas emission pathways, building on the IPCC Fifth Assessment Report (AR5), in the context of strengthening the global response to the threat of climate change, sustainable development and efforts to eradicate poverty.

Human-induced warming reached approximately 1°C (*likely*) between 0.8°C and 1.2°C) above pre-industrial levels in 2017, increasing at 0.2°C (*likely* between 0.1°C and 0.3°C) per decade (*high confidence*). Global warming is defined in this report as an increase in combined surface air and sea surface temperatures averaged over the globe and over a 30-year period. Unless otherwise specified, warming is expressed relative to the period 1850–1900, used as an approximation of pre-industrial temperatures in AR5. For periods shorter than 30 years, warming refers to the estimated average temperature over the 30 years centred on that shorter period, accounting for the impact of any temperature fluctuations or trend within those 30 years. Accordingly, warming from pre-industrial levels to the decade 2006–2015 is assessed to be 0.87°C (*likely* between 0.75°C and 0.99°C). Since 2000, the estimated level of human-induced warming has been equal to the level of observed warming with a likely range of $\pm 20\%$ accounting for uncertainty due to contributions from solar and volcanic activity over the historical period (*high confidence*). {1.2.1}

Warming greater than the global average has already been experienced in many regions and seasons, with higher average warming over land than over the ocean (*high confidence*). Most land regions are experiencing greater warming than the global average, while most ocean regions are warming at a slower rate. Depending on the temperature dataset considered, 20–40% of the global human population live in regions that, by the decade 2006–2015, had already experienced warming of more than 1.5°C above pre-industrial in at least one season (*medium confidence*). {1.2.1, 1.2.2}

Past emissions alone are unlikely to raise global-mean temperature to 1.5°C above pre-industrial levels (*medium confidence*), but past emissions do commit to other changes, such as further sea level rise (*high confidence*). If all anthropogenic emissions (including aerosol-related) were reduced to zero immediately, any further warming beyond the 1°C already experienced would *likely* be less than 0.5°C over the next two to three decades (*high confidence*), and *likely* less than 0.5°C on a century time scale (*medium confidence*), due to the opposing effects of different climate processes and drivers. A warming greater than 1.5°C is therefore not geophysically unavoidable: whether it will occur depends on future rates of emission reductions. {1.2.3, 1.2.4}

1.5°C emission pathways are defined as those that, given current knowledge of the climate response, provide a one-in-two to two-in-three chance of warming either remaining below 1.5°C or returning to 1.5°C by around 2100 following

an overshoot. Overshoot pathways are characterized by the peak magnitude of the overshoot, which may have implications for impacts. All 1.5°C pathways involve limiting cumulative emissions of long-lived greenhouse gases, including carbon dioxide and nitrous oxide, and substantial reductions in other climate forcers (*high confidence*). Limiting cumulative emissions requires either reducing net global emissions of long-lived greenhouse gases to zero before the cumulative limit is reached, or net negative global emissions (anthropogenic removals) after the limit is exceeded. {1.2.3, 1.2.4, Cross-Chapter Boxes 1 and 2}

This report assesses projected impacts at a global average warming of 1.5°C and higher levels of warming. Global warming of 1.5°C is associated with global average surface temperatures fluctuating naturally on either side of 1.5°C, together with warming substantially greater than 1.5°C in many regions and seasons (*high confidence*), all of which must be considered in the assessment of impacts. Impacts at 1.5°C of warming also depend on the emission pathway to 1.5°C. Very different impacts result from pathways that remain below 1.5°C versus pathways that return to 1.5°C after a substantial overshoot, and when temperatures stabilize at 1.5°C versus a transient warming past 1.5°C (*medium confidence*). {1.2.3, 1.3}

Ethical considerations, and the principle of equity in particular, are central to this report, recognizing that many of the impacts of warming up to and beyond 1.5°C, and some potential impacts of mitigation actions required to limit warming to 1.5°C, fall disproportionately on the poor and vulnerable (*high confidence*). Equity has procedural and distributive dimensions and requires fairness in burden sharing both between generations and between and within nations. In framing the objective of holding the increase in the global average temperature rise to well below 2°C above pre-industrial levels, and to pursue efforts to limit warming to 1.5°C, the Paris Agreement associates the principle of equity with the broader goals of poverty eradication and sustainable development, recognising that effective responses to climate change require a global collective effort that may be guided by the 2015 United Nations Sustainable Development Goals. {1.1.1}

Climate adaptation refers to the actions taken to manage impacts of climate change by reducing vulnerability and exposure to its harmful effects and exploiting any potential benefits. Adaptation takes place at international, national and local levels. Subnational jurisdictions and entities, including urban and rural municipalities, are key to developing and reinforcing measures for reducing weather- and climate-related risks. Adaptation implementation faces several barriers including lack of up-to-date and locally relevant information, lack of finance and technology, social values and attitudes, and institutional constraints (*high confidence*). Adaptation is more likely to contribute to sustainable development when policies align with mitigation and poverty eradication goals (*medium confidence*). {1.1, 1.4}

Ambitious mitigation actions are indispensable to limit warming to 1.5°C while achieving sustainable development and poverty eradication (*high confidence*). Ill-designed responses,

however, could pose challenges especially – but not exclusively – for countries and regions contending with poverty and those requiring significant transformation of their energy systems. This report focuses on ‘climate-resilient development pathways’, which aim to meet the goals of sustainable development, including climate adaptation and mitigation, poverty eradication and reducing inequalities. But any feasible pathway that remains within 1.5°C involves synergies and trade-offs (*high confidence*). Significant uncertainty remains as to which pathways are more consistent with the principle of equity. {1.1.1, 1.4}

Multiple forms of knowledge, including scientific evidence, narrative scenarios and prospective pathways, inform the understanding of 1.5°C. This report is informed by traditional evidence of the physical climate system and associated impacts and vulnerabilities of climate change, together with knowledge drawn from the perceptions of risk and the experiences of climate impacts and governance systems. Scenarios and pathways are used to explore conditions enabling goal-oriented futures while recognizing the significance of ethical considerations, the principle of equity, and the societal transformation needed. {1.2.3, 1.5.2}

There is no single answer to the question of whether it is feasible to limit warming to 1.5°C and adapt to the consequences. Feasibility is considered in this report as the capacity of a system as a whole to achieve a specific outcome. The global transformation that would be needed to limit warming to 1.5°C requires enabling conditions that reflect the links, synergies and trade-offs between mitigation, adaptation and sustainable development. These enabling conditions are assessed across many dimensions of feasibility – geophysical, environmental-ecological, technological, economic, socio-cultural and institutional – that may be considered through the unifying lens of the Anthropocene, acknowledging profound, differential but increasingly geologically significant human influences on the Earth system as a whole. This framing also emphasises the global interconnectivity of past, present and future human–environment relations, highlighting the need and opportunities for integrated responses to achieve the goals of the Paris Agreement. {1.1, Cross-Chapter Box 1}

TS.2 Mitigation Pathways Compatible with 1.5°C in the Context of Sustainable Development

This chapter assesses mitigation pathways consistent with limiting warming to 1.5°C above pre-industrial levels. In doing so, it explores the following key questions: What role do CO₂ and non-CO₂ emissions play? {2.2, 2.3, 2.4, 2.6} To what extent do 1.5°C pathways involve overshooting and returning below 1.5°C during the 21st century? {2.2, 2.3} What are the implications for transitions in energy, land use and sustainable development? {2.3, 2.4, 2.5} How do policy frameworks affect the ability to limit warming to 1.5°C? {2.3, 2.5} What are the associated knowledge gaps? {2.6}

The assessed pathways describe integrated, quantitative evolutions of all emissions over the 21st century associated with global energy and land use and the world economy. The assessment is contingent upon available integrated assessment literature and model assumptions, and is complemented by other studies with different scope, for example, those focusing on individual sectors. In recent years, integrated mitigation studies have improved the characterizations of mitigation pathways. However, limitations remain, as climate damages, avoided impacts, or societal co-benefits of the modelled transformations remain largely unaccounted for, while concurrent rapid technological changes, behavioural aspects, and uncertainties about input data present continuous challenges. (*high confidence*) {2.1.3, 2.3, 2.5.1, 2.6, Technical Annex 2}

The Chances of Limiting Warming to 1.5°C and the Requirements for Urgent Action

Pathways consistent with 1.5°C of warming above pre-industrial levels can be identified under a range of assumptions about economic growth, technology developments and lifestyles. However, lack of global cooperation, lack of governance of the required energy and land transformation, and increases in resource-intensive consumption are key impediments to achieving 1.5°C pathways. Governance challenges have been related to scenarios with high inequality and high population growth in the 1.5°C pathway literature. {2.3.1, 2.3.2, 2.5}

Under emissions in line with current pledges under the Paris Agreement (known as Nationally Determined Contributions, or NDCs), global warming is expected to surpass 1.5°C above pre-industrial levels, even if these pledges are supplemented with very challenging increases in the scale and ambition of mitigation after 2030 (*high confidence*). This increased action would need to achieve net zero CO₂ emissions in less than 15 years. Even if this is achieved, temperatures would only be expected to remain below the 1.5°C threshold if the actual geophysical response ends up being towards the low end of the currently estimated uncertainty range. Transition challenges as well as identified trade-offs can be reduced if global emissions peak before 2030 and marked emissions reductions compared to today are already achieved by 2030. {2.2, 2.3.5, Cross-Chapter Box 11 in Chapter 4}

Limiting warming to 1.5°C depends on greenhouse gas (GHG) emissions over the next decades, where lower GHG emissions in 2030 lead to a higher chance of keeping peak warming to 1.5°C (*high confidence*). Available pathways that aim for no or limited (less than 0.1°C) overshoot of 1.5°C keep GHG emissions in 2030 to 25–30 GtCO₂e yr⁻¹ in 2030 (interquartile range). This contrasts with median estimates for current unconditional NDCs of 52–58 GtCO₂e yr⁻¹ in 2030. Pathways that aim for limiting warming to 1.5°C by 2100 after a temporary temperature overshoot rely on large-scale deployment of carbon dioxide removal (CDR) measures, which are uncertain and entail clear risks. In model pathways with no or limited overshoot of 1.5°C, global net anthropogenic CO₂ emissions decline by about 45% from 2010 levels by 2030 (40–60% interquartile range), reaching net zero around 2050 (2045–2055 interquartile range). For limiting global warming to below 2°C with at least 66% probability CO₂ emissions are projected to decline by about 25% by 2030 in most pathways (10–30% interquartile range) and reach net zero around 2070 (2065–2080 interquartile range).¹ {2.2, 2.3.3, 2.3.5, 2.5.3, Cross-Chapter Boxes 6 in Chapter 3 and 9 in Chapter 4, 4.3.7}

Limiting warming to 1.5°C implies reaching net zero CO₂ emissions globally around 2050 and concurrent deep reductions in emissions of non-CO₂ forcers, particularly methane (*high confidence*). Such mitigation pathways are characterized by energy-demand reductions, decarbonization of electricity and other fuels, electrification of energy end use, deep reductions in agricultural emissions, and some form of CDR with carbon storage on land or sequestration in geological reservoirs. Low energy demand and low demand for land- and GHG-intensive consumption goods facilitate limiting warming to as close as possible to 1.5°C. {2.2.2, 2.3.1, 2.3.5, 2.5.1, Cross-Chapter Box 9 in Chapter 4}.

In comparison to a 2°C limit, the transformations required to limit warming to 1.5°C are qualitatively similar but more pronounced and rapid over the next decades (*high confidence*). 1.5°C implies very ambitious, internationally cooperative policy environments that transform both supply and demand (*high confidence*). {2.3, 2.4, 2.5}

Policies reflecting a high price on emissions are necessary in models to achieve cost-effective 1.5°C pathways (*high confidence*). Other things being equal, modelling studies suggest the global average discounted marginal abatement costs for limiting warming to 1.5°C being about 3–4 times higher compared to 2°C over the 21st century, with large variations across models and socio-economic and policy assumptions. Carbon pricing can be imposed directly or implicitly by regulatory policies. Policy instruments, like technology policies or performance standards, can complement explicit carbon pricing in specific areas. {2.5.1, 2.5.2, 4.4.5}

Limiting warming to 1.5°C requires a marked shift in investment patterns (*medium confidence*). Additional annual average energy-related investments for the period 2016 to 2050 in pathways limiting warming to 1.5°C compared to pathways without new climate policies beyond those in place today (i.e., baseline) are estimated to be around

830 billion USD₂₀₁₀ (range of 150 billion to 1700 billion USD₂₀₁₀ across six models). Total energy-related investments increase by about 12% (range of 3% to 24%) in 1.5°C pathways relative to 2°C pathways. Average annual investment in low-carbon energy technologies and energy efficiency are upscaled by roughly a factor of six (range of factor of 4 to 10) by 2050 compared to 2015, overtaking fossil investments globally by around 2025 (*medium confidence*). Uncertainties and strategic mitigation portfolio choices affect the magnitude and focus of required investments. {2.5.2}

Future Emissions in 1.5°C Pathways

Mitigation requirements can be quantified using carbon budget approaches that relate cumulative CO₂ emissions to global mean temperature increase. Robust physical understanding underpins this relationship, but uncertainties become increasingly relevant as a specific temperature limit is approached. These uncertainties relate to the transient climate response to cumulative carbon emissions (TCRE), non-CO₂ emissions, radiative forcing and response, potential additional Earth system feedbacks (such as permafrost thawing), and historical emissions and temperature. {2.2.2, 2.6.1}

Cumulative CO₂ emissions are kept within a budget by reducing global annual CO₂ emissions to net zero. This assessment suggests a remaining budget of about 420 GtCO₂ for a two-thirds chance of limiting warming to 1.5°C, and of about 580 GtCO₂ for an even chance (*medium confidence*). The remaining carbon budget is defined here as cumulative CO₂ emissions from the start of 2018 until the time of net zero global emissions for global warming defined as a change in global near-surface air temperatures. Remaining budgets applicable to 2100 would be approximately 100 GtCO₂ lower than this to account for permafrost thawing and potential methane release from wetlands in the future, and more thereafter. These estimates come with an additional geophysical uncertainty of at least ±400 GtCO₂, related to non-CO₂ response and TCRE distribution. Uncertainties in the level of historic warming contribute ±250 GtCO₂. In addition, these estimates can vary by ±250 GtCO₂ depending on non-CO₂ mitigation strategies as found in available pathways. {2.2.2, 2.6.1}

Staying within a remaining carbon budget of 580 GtCO₂ implies that CO₂ emissions reach carbon neutrality in about 30 years, reduced to 20 years for a 420 GtCO₂ remaining carbon budget (*high confidence*). The ±400 GtCO₂ geophysical uncertainty range surrounding a carbon budget translates into a variation of this timing of carbon neutrality of roughly ±15–20 years. If emissions do not start declining in the next decade, the point of carbon neutrality would need to be reached at least two decades earlier to remain within the same carbon budget. {2.2.2, 2.3.5}

Non-CO₂ emissions contribute to peak warming and thus affect the remaining carbon budget. The evolution of methane and sulphur dioxide emissions strongly influences the chances of limiting warming to 1.5°C. In the near-term, a

¹ Kyoto-GHG emissions in this statement are aggregated with GWP-100 values of the IPCC Second Assessment Report.

weakening of aerosol cooling would add to future warming, but can be tempered by reductions in methane emissions (*high confidence*). Uncertainty in radiative forcing estimates (particularly aerosol) affects carbon budgets and the certainty of pathway categorizations. Some non-CO₂ forcers are emitted alongside CO₂, particularly in the energy and transport sectors, and can be largely addressed through CO₂ mitigation. Others require specific measures, for example, to target agricultural nitrous oxide (N₂O) and methane (CH₄), some sources of black carbon, or hydrofluorocarbons (*high confidence*). In many cases, non-CO₂ emissions reductions are similar in 2°C pathways, indicating reductions near their assumed maximum potential by integrated assessment models. Emissions of N₂O and NH₃ increase in some pathways with strongly increased bioenergy demand. {2.2.2, 2.3.1, 2.4.2, 2.5.3}

The Role of Carbon Dioxide Removal (CDR)

All analysed pathways limiting warming to 1.5°C with no or limited overshoot use CDR to some extent to neutralize emissions from sources for which no mitigation measures have been identified and, in most cases, also to achieve net negative emissions to return global warming to 1.5°C following a peak (*high confidence*). The longer the delay in reducing CO₂ emissions towards zero, the larger the likelihood of exceeding 1.5°C, and the heavier the implied reliance on net negative emissions after mid-century to return warming to 1.5°C (*high confidence*). The faster reduction of net CO₂ emissions in 1.5°C compared to 2°C pathways is predominantly achieved by measures that result in less CO₂ being produced and emitted, and only to a smaller degree through additional CDR. Limitations on the speed, scale and societal acceptability of CDR deployment also limit the conceivable extent of temperature overshoot. Limits to our understanding of how the carbon cycle responds to net negative emissions increase the uncertainty about the effectiveness of CDR to decline temperatures after a peak. {2.2, 2.3, 2.6, 4.3.7}

CDR deployed at scale is unproven, and reliance on such technology is a major risk in the ability to limit warming to 1.5°C. CDR is needed less in pathways with particularly strong emphasis on energy efficiency and low demand. The scale and type of CDR deployment varies widely across 1.5°C pathways, with different consequences for achieving sustainable development objectives (*high confidence*). Some pathways rely more on bioenergy with carbon capture and storage (BECCS), while others rely more on afforestation, which are the two CDR methods most often included in integrated pathways. Trade-offs with other sustainability objectives occur predominantly through increased land, energy, water and investment demand. Bioenergy use is substantial in 1.5°C pathways with or without BECCS due to its multiple roles in decarbonizing energy use. {2.3.1, 2.5.3, 2.6.3, 4.3.7}

Properties of Energy and Land Transitions in 1.5°C Pathways

The share of primary energy from renewables increases while coal usage decreases across pathways limiting warming to 1.5°C with no or limited overshoot (*high confidence*). By 2050, renewables (including bioenergy, hydro, wind, and solar, with direct-

equivalence method) supply a share of 52–67% (interquartile range) of primary energy in 1.5°C pathways with no or limited overshoot; while the share from coal decreases to 1–7% (interquartile range), with a large fraction of this coal use combined with carbon capture and storage (CCS). From 2020 to 2050 the primary energy supplied by oil declines in most pathways (–39 to –77% interquartile range). Natural gas changes by –13% to –62% (interquartile range), but some pathways show a marked increase albeit with widespread deployment of CCS. The overall deployment of CCS varies widely across 1.5°C pathways with no or limited overshoot, with cumulative CO₂ stored through 2050 ranging from zero up to 300 GtCO₂ (minimum–maximum range), of which zero up to 140 GtCO₂ is stored from biomass. Primary energy supplied by bioenergy ranges from 40–310 EJ yr^{–1} in 2050 (minimum–maximum range), and nuclear from 3–66 EJ yr^{–1} (minimum–maximum range). These ranges reflect both uncertainties in technological development and strategic mitigation portfolio choices. {2.4.2}

1.5°C pathways with no or limited overshoot include a rapid decline in the carbon intensity of electricity and an increase in electrification of energy end use (*high confidence*). By 2050, the carbon intensity of electricity decreases to –92 to +11 gCO₂ MJ^{–1} (minimum–maximum range) from about 140 gCO₂ MJ^{–1} in 2020, and electricity covers 34–71% (minimum–maximum range) of final energy across 1.5°C pathways with no or limited overshoot from about 20% in 2020. By 2050, the share of electricity supplied by renewables increases to 59–97% (minimum–maximum range) across 1.5°C pathways with no or limited overshoot. Pathways with higher chances of holding warming to below 1.5°C generally show a faster decline in the carbon intensity of electricity by 2030 than pathways that temporarily overshoot 1.5°C. {2.4.1, 2.4.2, 2.4.3}

Transitions in global and regional land use are found in all pathways limiting global warming to 1.5°C with no or limited overshoot, but their scale depends on the pursued mitigation portfolio (*high confidence*). Pathways that limit global warming to 1.5°C with no or limited overshoot project a 4 million km² reduction to a 2.5 million km² increase of non-pasture agricultural land for food and feed crops and a 0.5–11 million km² reduction of pasture land, to be converted into 0–6 million km² of agricultural land for energy crops and a 2 million km² reduction to 9.5 million km² increase in forests by 2050 relative to 2010 (*medium confidence*). Land-use transitions of similar magnitude can be observed in modelled 2°C pathways (*medium confidence*). Such large transitions pose profound challenges for sustainable management of the various demands on land for human settlements, food, livestock feed, fibre, bioenergy, carbon storage, biodiversity and other ecosystem services (*high confidence*). {2.3.4, 2.4.4}

Demand-Side Mitigation and Behavioural Changes

Demand-side measures are key elements of 1.5°C pathways. Lifestyle choices lowering energy demand and the land- and GHG-intensity of food consumption can further support achievement of 1.5°C pathways (*high confidence*). By 2030 and 2050, all end-use sectors (including building, transport, and industry) show marked energy demand reductions in modelled 1.5°C pathways,

comparable and beyond those projected in 2°C pathways. Sectoral models support the scale of these reductions. {2.3.4, 2.4.3, 2.5.1}

Links between 1.5°C Pathways and Sustainable Development

Choices about mitigation portfolios for limiting warming to 1.5°C can positively or negatively impact the achievement of other societal objectives, such as sustainable development (*high confidence*). In particular, demand-side and efficiency measures, and lifestyle choices that limit energy, resource, and GHG-intensive food demand support sustainable development (*medium confidence*). Limiting warming to 1.5°C can be achieved synergistically with poverty alleviation and improved energy security and can provide large public health benefits through improved air quality, preventing millions of premature deaths. However, specific mitigation measures, such as bioenergy, may result in trade-offs that require consideration. {2.5.1, 2.5.2, 2.5.3}

TS.3 Impacts of 1.5°C Global Warming on Natural and Human Systems

This chapter builds on findings of AR5 and assesses new scientific evidence of changes in the climate system and the associated impacts on natural and human systems, with a specific focus on the magnitude and pattern of risks linked for global warming of 1.5°C above temperatures in the pre-industrial period. Chapter 3 explores observed impacts and projected risks to a range of natural and human systems, with a focus on how risk levels change from 1.5°C to 2°C of global warming. The chapter also revisits major categories of risk (Reasons for Concern, RFC) based on the assessment of new knowledge that has become available since AR5.

1.5°C and 2°C Warmer Worlds

The global climate has changed relative to the pre-industrial period, and there are multiple lines of evidence that these changes have had impacts on organisms and ecosystems, as well as on human systems and well-being (*high confidence*). The increase in global mean surface temperature (GMST), which reached 0.87°C in 2006–2015 relative to 1850–1900, has increased the frequency and magnitude of impacts (*high confidence*), strengthening evidence of how an increase in GMST of 1.5°C or more could impact natural and human systems (1.5°C versus 2°C). {3.3, 3.4, 3.5, 3.6, Cross-Chapter Boxes 6, 7 and 8 in this chapter}

Human-induced global warming has already caused multiple observed changes in the climate system (*high confidence*). Changes include increases in both land and ocean temperatures, as well as more frequent heatwaves in most land regions (*high confidence*). There is also *high confidence* that global warming has resulted in an increase in the frequency and duration of marine heatwaves. Further, there is substantial evidence that human-induced global warming has led to an increase in the frequency, intensity and/or amount of heavy precipitation events at the global scale (*medium confidence*), as well as an increased risk of drought in the Mediterranean region (*medium confidence*). {3.3.1, 3.3.2, 3.3.3, 3.3.4, Box 3.4}

Trends in intensity and frequency of some climate and weather extremes have been detected over time spans during which about 0.5°C of global warming occurred (*medium confidence*). This assessment is based on several lines of evidence, including attribution studies for changes in extremes since 1950. {3.2, 3.3.1, 3.3.2, 3.3.3, 3.3.4}

Several regional changes in climate are assessed to occur with global warming up to 1.5°C as compared to pre-industrial levels, including warming of extreme temperatures in many regions (*high confidence*), increases in frequency, intensity and/or amount of heavy precipitation in several regions (*high confidence*), and an increase in intensity or frequency of droughts in some regions (*medium confidence*). {3.3.1, 3.3.2, 3.3.3, 3.3.4, Table 3.2}

There is no single '1.5°C warmer world' (*high confidence*). In addition to the overall increase in GMST, it is important to consider the

size and duration of potential overshoots in temperature. Furthermore, there are questions on how the stabilization of an increase in GMST of 1.5°C can be achieved, and how policies might be able to influence the resilience of human and natural systems, and the nature of regional and subregional risks. Overshooting poses large risks for natural and human systems, especially if the temperature at peak warming is high, because some risks may be long-lasting and irreversible, such as the loss of some ecosystems (*high confidence*). The rate of change for several types of risks may also have relevance, with potentially large risks in the case of a rapid rise to overshooting temperatures, even if a decrease to 1.5°C can be achieved at the end of the 21st century or later (*medium confidence*). If overshoot is to be minimized, the remaining equivalent CO₂ budget available for emissions is very small, which implies that large, immediate and unprecedented global efforts to mitigate greenhouse gases are required (*high confidence*). {3.2, 3.6.2, Cross-Chapter Box 8 in this chapter}

Robust¹ global differences in temperature means and extremes are expected if global warming reaches 1.5°C versus 2°C above the pre-industrial levels (*high confidence*). For oceans, regional surface temperature means and extremes are projected to be higher at 2°C compared to 1.5°C of global warming (*high confidence*). Temperature means and extremes are also projected to be higher at 2°C compared to 1.5°C in most land regions, with increases being 2–3 times greater than the increase in GMST projected for some regions (*high confidence*). Robust increases in temperature means and extremes are also projected at 1.5°C compared to present-day values (*high confidence*) {3.3.1, 3.3.2}. There are decreases in the occurrence of cold extremes, but substantial increases in their temperature, in particular in regions with snow or ice cover (*high confidence*) {3.3.1}.

Climate models project robust² differences in regional climate between present-day and global warming up to 1.5°C³, and between 1.5°C and 2°C³ (*high confidence*), depending on the variable and region in question (*high confidence*). Large, robust and widespread differences are expected for temperature extremes (*high confidence*). Regarding hot extremes, the strongest warming is expected to occur at mid-latitudes in the warm season (with increases of up to 3°C for 1.5°C of global warming, i.e., a factor of two) and at high latitudes in the cold season (with increases of up to 4.5°C at 1.5°C of global warming, i.e., a factor of three) (*high confidence*). The strongest warming of hot extremes is projected to occur in central and eastern North America, central and southern Europe, the Mediterranean region (including southern Europe, northern Africa and the Near East), western and central Asia, and southern Africa (*medium confidence*). The number of exceptionally hot days are expected to increase the most in the tropics, where interannual temperature variability is lowest; extreme heatwaves are thus projected to emerge earliest in these regions, and they are expected to already become widespread there at 1.5°C global warming (*high confidence*). Limiting global warming to 1.5°C instead of 2°C could result in around 420 million fewer people being frequently exposed to extreme heatwaves,

and about 65 million fewer people being exposed to exceptional heatwaves, assuming constant vulnerability (*medium confidence*). {3.3.1, 3.3.2, Cross-Chapter Box 8 in this chapter}

Limiting global warming to 1.5°C would limit risks of increases in heavy precipitation events on a global scale and in several regions compared to conditions at 2°C global warming (*medium confidence*). The regions with the largest increases in heavy precipitation events for 1.5°C to 2°C global warming include: several high-latitude regions (e.g. Alaska/western Canada, eastern Canada/Greenland/Iceland, northern Europe and northern Asia); mountainous regions (e.g., Tibetan Plateau); eastern Asia (including China and Japan); and eastern North America (*medium confidence*). Tropical cyclones are projected to decrease in frequency but with an increase in the number of very intense cyclones (*limited evidence, low confidence*). Heavy precipitation associated with tropical cyclones is projected to be higher at 2°C compared to 1.5°C of global warming (*medium confidence*). Heavy precipitation, when aggregated at a global scale, is projected to be higher at 2°C than at 1.5°C of global warming (*medium confidence*) {3.3.3, 3.3.6}

Limiting global warming to 1.5°C is expected to substantially reduce the probability of extreme drought, precipitation deficits, and risks associated with water availability (i.e., water stress) in some regions (*medium confidence*). In particular, risks associated with increases in drought frequency and magnitude are projected to be substantially larger at 2°C than at 1.5°C in the Mediterranean region (including southern Europe, northern Africa and the Near East) and southern Africa (*medium confidence*). {3.3.3, 3.3.4, Box 3.1, Box 3.2}

Risks to natural and human systems are expected to be lower at 1.5°C than at 2°C of global warming (*high confidence*). This difference is due to the smaller rates and magnitudes of climate change associated with a 1.5°C temperature increase, including lower frequencies and intensities of temperature-related extremes. Lower rates of change enhance the ability of natural and human systems to adapt, with substantial benefits for a wide range of terrestrial, freshwater, wetland, coastal and ocean ecosystems (including coral reefs) (*high confidence*), as well as food production systems, human health, and tourism (*medium confidence*), together with energy systems and transportation (*low confidence*). {3.3.1, 3.4}

Exposure to multiple and compound climate-related risks is projected to increase between 1.5°C and 2°C of global warming with greater proportions of people both exposed and susceptible to poverty in Africa and Asia (*high confidence*). For global warming from 1.5°C to 2°C, risks across energy, food, and water sectors could overlap spatially and temporally, creating new – and exacerbating current – hazards, exposures, and vulnerabilities that could affect increasing numbers of people and regions (*medium confidence*). Small island states and economically disadvantaged populations are particularly at risk (*high confidence*). {3.3.1, 3.4.5.3, 3.4.5.6, 3.4.11, 3.5.4.9, Box 3.5}

² Robust is used here to mean that at least two thirds of climate models show the same sign of changes at the grid point scale, and that differences in large regions are statistically significant.

³ Projected changes in impacts between different levels of global warming are determined with respect to changes in global mean near-surface air temperature.

Global warming of 2°C would lead to an expansion of areas with significant increases in runoff, as well as those affected by flood hazard, compared to conditions at 1.5°C (*medium confidence*). Global warming of 1.5°C would also lead to an expansion of the global land area with significant increases in runoff (*medium confidence*) and an increase in flood hazard in some regions (*medium confidence*) compared to present-day conditions. {3.3.5}

The probability of a sea-ice-free Arctic Ocean⁴ during summer is substantially higher at 2°C compared to 1.5°C of global warming (*medium confidence*). Model simulations suggest that at least one sea-ice-free Arctic summer is expected every 10 years for global warming of 2°C, with the frequency decreasing to one sea-ice-free Arctic summer every 100 years under 1.5°C (*medium confidence*). An intermediate temperature overshoot will have no long-term consequences for Arctic sea ice coverage, and hysteresis is not expected (*high confidence*). {3.3.8, 3.4.4.7}

Global mean sea level rise (GMSLR) is projected to be around 0.1 m (0.04 – 0.16 m) less by the end of the 21st century in a 1.5°C warmer world compared to a 2°C warmer world (*medium confidence*). Projected GMSLR for 1.5°C of global warming has an indicative range of 0.26 – 0.77m, relative to 1986–2005, (*medium confidence*). A smaller sea level rise could mean that up to 10.4 million fewer people (based on the 2010 global population and assuming no adaptation) would be exposed to the impacts of sea level rise globally in 2100 at 1.5°C compared to at 2°C. A slower rate of sea level rise enables greater opportunities for adaptation (*medium confidence*). There is *high confidence* that sea level rise will continue beyond 2100. Instabilities exist for both the Greenland and Antarctic ice sheets, which could result in multi-meter rises in sea level on time scales of century to millennia. There is *medium confidence* that these instabilities could be triggered at around 1.5°C to 2°C of global warming. {3.3.9, 3.4.5, 3.6.3}

The ocean has absorbed about 30% of the anthropogenic carbon dioxide, resulting in ocean acidification and changes to carbonate chemistry that are unprecedented for at least the last 65 million years (*high confidence*). Risks have been identified for the survival, calcification, growth, development and abundance of a broad range of marine taxonomic groups, ranging from algae to fish, with substantial evidence of predictable trait-based sensitivities (*high confidence*). There are multiple lines of evidence that ocean warming and acidification corresponding to 1.5°C of global warming would impact a wide range of marine organisms and ecosystems, as well as sectors such as aquaculture and fisheries (*high confidence*). {3.3.10, 3.4.4}

Larger risks are expected for many regions and systems for global warming at 1.5°C, as compared to today, with adaptation required now and up to 1.5°C. However, risks would be larger at 2°C of warming and an even greater effort would be needed for adaptation to a temperature increase of that magnitude (*high confidence*). {3.4, Box 3.4, Box 3.5, Cross-Chapter Box 6 in this chapter}

Future risks at 1.5°C of global warming will depend on the mitigation pathway and on the possible occurrence of a transient overshoot (*high confidence*). The impacts on natural and human systems would be greater if mitigation pathways temporarily overshoot 1.5°C and return to 1.5°C later in the century, as compared to pathways that stabilize at 1.5°C without an overshoot (*high confidence*). The size and duration of an overshoot would also affect future impacts (e.g., irreversible loss of some ecosystems) (*high confidence*). Changes in land use resulting from mitigation choices could have impacts on food production and ecosystem diversity. {3.6.1, 3.6.2, Cross-Chapter Boxes 7 and 8 in this chapter}

Climate Change Risks for Natural and Human systems

Terrestrial and Wetland Ecosystems

Risks of local species losses and, consequently, risks of extinction are much less in a 1.5°C versus a 2°C warmer world (*high confidence*). The number of species projected to lose over half of their climatically determined geographic range at 2°C global warming (18% of insects, 16% of plants, 8% of vertebrates) is projected to be reduced to 6% of insects, 8% of plants and 4% of vertebrates at 1.5°C warming (*medium confidence*). Risks associated with other biodiversity-related factors, such as forest fires, extreme weather events, and the spread of invasive species, pests and diseases, would also be lower at 1.5°C than at 2°C of warming (*high confidence*), supporting a greater persistence of ecosystem services. {3.4.3, 3.5.2}

Constraining global warming to 1.5°C, rather than to 2°C and higher, is projected to have many benefits for terrestrial and wetland ecosystems and for the preservation of their services to humans (*high confidence*). Risks for natural and managed ecosystems are higher on drylands compared to humid lands. The global terrestrial land area projected to be affected by ecosystem transformations (13%, interquartile range 8–20%) at 2°C is approximately halved at 1.5°C global warming to 4% (interquartile range 2–7%) (*medium confidence*). Above 1.5°C, an expansion of desert terrain and vegetation would occur in the Mediterranean biome (*medium confidence*), causing changes unparalleled in the last 10,000 years (*medium confidence*). {3.3.2.2, 3.4.3.2, 3.4.3.5, 3.4.6.1, 3.5.5.10, Box 4.2}

Many impacts are projected to be larger at higher latitudes, owing to mean and cold-season warming rates above the global average (*medium confidence*). High-latitude tundra and boreal forest are particularly at risk, and woody shrubs are already encroaching into tundra (*high confidence*) and will proceed with further warming. Constraining warming to 1.5°C would prevent the thawing of an estimated permafrost area of 1.5 to 2.5 million km² over centuries compared to thawing under 2°C (*medium confidence*). {3.3.2, 3.4.3, 3.4.4}

⁴ Ice free is defined for the Special Report as when the sea ice extent is less than 106 km². Ice coverage less than this is considered to be equivalent to an ice-free Arctic Ocean for practical purposes in all recent studies.

Ocean Ecosystems

Ocean ecosystems are already experiencing large-scale changes, and critical thresholds are expected to be reached at 1.5°C and higher levels of global warming (*high confidence*).

In the transition to 1.5°C of warming, changes to water temperatures are expected to drive some species (e.g., plankton, fish) to relocate to higher latitudes and cause novel ecosystems to assemble (*high confidence*). Other ecosystems (e.g., kelp forests, coral reefs) are relatively less able to move, however, and are projected to experience high rates of mortality and loss (*very high confidence*). For example, multiple lines of evidence indicate that the majority (70–90%) of warm water (tropical) coral reefs that exist today will disappear even if global warming is constrained to 1.5°C (*very high confidence*). {3.4.4, Box 3.4}

Current ecosystem services from the ocean are expected to be reduced at 1.5°C of global warming, with losses being even greater at 2°C of global warming (*high confidence*). The risks of declining ocean productivity, shifts of species to higher latitudes, damage to ecosystems (e.g., coral reefs, and mangroves, seagrass and other wetland ecosystems), loss of fisheries productivity (at low latitudes), and changes to ocean chemistry (e.g., acidification, hypoxia and dead zones) are projected to be substantially lower when global warming is limited to 1.5°C (*high confidence*). {3.4.4, Box 3.4}

Water Resources

The projected frequency and magnitude of floods and droughts in some regions are smaller under 1.5°C than under 2°C of warming (*medium confidence*). Human exposure to increased flooding is projected to be substantially lower at 1.5°C compared to 2°C of global warming, although projected changes create regionally differentiated risks (*medium confidence*). The differences in the risks among regions are strongly influenced by local socio-economic conditions (*medium confidence*). {3.3.4, 3.3.5, 3.4.2}

Risks of water scarcity are projected to be greater at 2°C than at 1.5°C of global warming in some regions (*medium confidence*). Depending on future socio-economic conditions, limiting global warming to 1.5°C, compared to 2°C, may reduce the proportion of the world population exposed to a climate change-induced increase in water stress by up to 50%, although there is considerable variability between regions (*medium confidence*). Regions with particularly large benefits could include the Mediterranean and the Caribbean (*medium confidence*). Socio-economic drivers, however, are expected to have a greater influence on these risks than the changes in climate (*medium confidence*). {3.3.5, 3.4.2, Box 3.5}

Land Use, Food Security and Food Production Systems

Limiting global warming to 1.5°C, compared with 2°C, is projected to result in smaller net reductions in yields of maize, rice, wheat, and potentially other cereal crops, particularly in sub-Saharan Africa, Southeast Asia, and Central and South America; and in the CO₂-dependent nutritional quality of rice and wheat

(*high confidence*). A loss of 7–10% of rangeland livestock globally is projected for approximately 2°C of warming, with considerable economic consequences for many communities and regions (*medium confidence*). {3.4.6, 3.6, Box 3.1, Cross-Chapter Box 6 in this chapter}

Reductions in projected food availability are larger at 2°C than at 1.5°C of global warming in the Sahel, southern Africa, the Mediterranean, central Europe and the Amazon (*medium confidence*). This suggests a transition from medium to high risk of regionally differentiated impacts on food security between 1.5°C and 2°C (*medium confidence*). Future economic and trade environments and their response to changing food availability (*medium confidence*) are important potential adaptation options for reducing hunger risk in low- and middle-income countries. {Cross-Chapter Box 6 in this chapter}

Fisheries and aquaculture are important to global food security but are already facing increasing risks from ocean warming and acidification (*medium confidence*). These risks are projected to increase at 1.5°C of global warming and impact key organisms such as fin fish and bivalves (e.g., oysters), especially at low latitudes (*medium confidence*). Small-scale fisheries in tropical regions, which are very dependent on habitat provided by coastal ecosystems such as coral reefs, mangroves, seagrass and kelp forests, are expected to face growing risks at 1.5°C of warming because of loss of habitat (*medium confidence*). Risks of impacts and decreasing food security are projected to become greater as global warming reaches beyond 1.5°C and both ocean warming and acidification increase, with substantial losses likely for coastal livelihoods and industries (e.g., fisheries and aquaculture) (*medium to high confidence*). {3.4.4, 3.4.5, 3.4.6, Box 3.1, Box 3.4, Box 3.5, Cross-Chapter Box 6 in this chapter}

Land use and land-use change emerge as critical features of virtually all mitigation pathways that seek to limit global warming to 1.5°C (*high confidence*). Most least-cost mitigation pathways to limit peak or end-of-century warming to 1.5°C make use of carbon dioxide removal (CDR), predominantly employing significant levels of bioenergy with carbon capture and storage (BECCS) and/or afforestation and reforestation (AR) in their portfolio of mitigation measures (*high confidence*). {Cross-Chapter Box 7 in this chapter}

Large-scale deployment of BECCS and/or AR would have a far-reaching land and water footprint (*high confidence*). Whether this footprint would result in adverse impacts, for example on biodiversity or food production, depends on the existence and effectiveness of measures to conserve land carbon stocks, measures to limit agricultural expansion in order to protect natural ecosystems, and the potential to increase agricultural productivity (*medium agreement*). In addition, BECCS and/or AR would have substantial direct effects on regional climate through biophysical feedbacks, which are generally not included in Integrated Assessments Models (*high confidence*). {3.6.2, Cross-Chapter Boxes 7 and 8 in this chapter}

The impacts of large-scale CDR deployment could be greatly reduced if a wider portfolio of CDR options were deployed, if a

holistic policy for sustainable land management were adopted, and if increased mitigation efforts were employed to strongly limit the demand for land, energy and material resources, including through lifestyle and dietary changes (*medium confidence*). In particular, reforestation could be associated with significant co-benefits if implemented in a manner than helps restore natural ecosystems (*high confidence*). {Cross-Chapter Box 7 in this chapter}

Human Health, Well-Being, Cities and Poverty

Any increase in global temperature (e.g., +0.5°C) is projected to affect human health, with primarily negative consequences (*high confidence*). Lower risks are projected at 1.5°C than at 2°C for heat-related morbidity and mortality (*very high confidence*), and for ozone-related mortality if emissions needed for ozone formation remain high (*high confidence*). Urban heat islands often amplify the impacts of heatwaves in cities (*high confidence*). Risks for some vector-borne diseases, such as malaria and dengue fever are projected to increase with warming from 1.5°C to 2°C, including potential shifts in their geographic range (*high confidence*). Overall for vector-borne diseases, whether projections are positive or negative depends on the disease, region and extent of change (*high confidence*). Lower risks of undernutrition are projected at 1.5°C than at 2°C (*medium confidence*). Incorporating estimates of adaptation into projections reduces the magnitude of risks (*high confidence*). {3.4.7, 3.4.7.1, 3.4.8, 3.5.5.8}

Global warming of 2°C is expected to pose greater risks to urban areas than global warming of 1.5°C (*medium confidence*). The extent of risk depends on human vulnerability and the effectiveness of adaptation for regions (coastal and non-coastal), informal settlements and infrastructure sectors (such as energy, water and transport) (*high confidence*). {3.4.5, 3.4.8}

Poverty and disadvantage have increased with recent warming (about 1°C) and are expected to increase for many populations as average global temperatures increase from 1°C to 1.5°C and higher (*medium confidence*). Outmigration in agricultural-dependent communities is positively and statistically significantly associated with global temperature (*medium confidence*). Our understanding of the links of 1.5°C and 2°C of global warming to human migration are limited and represent an important knowledge gap. {3.4.10, 3.4.11, 5.2.2, Table 3.5}

Key Economic Sectors and Services

Risks to global aggregated economic growth due to climate change impacts are projected to be lower at 1.5°C than at 2°C by the end of this century (*medium confidence*). {3.5.2, 3.5.3}

The largest reductions in economic growth at 2°C compared to 1.5°C of warming are projected for low- and middle-income countries and regions (the African continent, Southeast Asia, India, Brazil and Mexico) (*low to medium confidence*). Countries in the tropics and Southern Hemisphere subtropics are projected to experience the largest impacts on economic growth due to climate

change should global warming increase from 1.5°C to 2°C (*medium confidence*). {3.5}

Global warming has already affected tourism, with increased risks projected under 1.5°C of warming in specific geographic regions and for seasonal tourism including sun, beach and snow sports destinations (*very high confidence*). Risks will be lower for tourism markets that are less climate sensitive, such as gaming and large hotel-based activities (*high confidence*). Risks for coastal tourism, particularly in subtropical and tropical regions, will increase with temperature-related degradation (e.g., heat extremes, storms) or loss of beach and coral reef assets (*high confidence*). {3.3.6, 3.4.4.12, 3.4.9.1, Box 3.4}

Small Islands, and Coastal and Low-lying areas

Small islands are projected to experience multiple inter-related risks at 1.5°C of global warming that will increase with warming of 2°C and higher levels (*high confidence*). Climate hazards at 1.5°C are projected to be lower compared to those at 2°C (*high confidence*). Long-term risks of coastal flooding and impacts on populations, infrastructures and assets (*high confidence*), freshwater stress (*medium confidence*), and risks across marine ecosystems (*high confidence*) and critical sectors (*medium confidence*) are projected to increase at 1.5°C compared to present-day levels and increase further at 2°C, limiting adaptation opportunities and increasing loss and damage (*medium confidence*). Migration in small islands (internally and internationally) occurs for multiple reasons and purposes, mostly for better livelihood opportunities (*high confidence*) and increasingly owing to sea level rise (*medium confidence*). {3.3.2.2, 3.3.6–9, 3.4.3.2, 3.4.4.2, 3.4.4.5, 3.4.4.12, 3.4.5.3, 3.4.7.1, 3.4.9.1, 3.5.4.9, Box 3.4, Box 3.5}

Impacts associated with sea level rise and changes to the salinity of coastal groundwater, increased flooding and damage to infrastructure, are projected to be critically important in vulnerable environments, such as small islands, low-lying coasts and deltas, at global warming of 1.5°C and 2°C (*high confidence*). Localized subsidence and changes to river discharge can potentially exacerbate these effects. Adaptation is already happening (*high confidence*) and will remain important over multi-centennial time scales. {3.4.5.3, 3.4.5.4, 3.4.5.7, 5.4.5.4, Box 3.5}

Existing and restored natural coastal ecosystems may be effective in reducing the adverse impacts of rising sea levels and intensifying storms by protecting coastal and deltaic regions (*medium confidence*). Natural sedimentation rates are expected to be able to offset the effect of rising sea levels, given the slower rates of sea level rise associated with 1.5°C of warming (*medium confidence*). Other feedbacks, such as landward migration of wetlands and the adaptation of infrastructure, remain important (*medium confidence*). {3.4.4.12, 3.4.5.4, 3.4.5.7}

Increased Reasons for Concern

There are multiple lines of evidence that since AR5 the assessed levels of risk increased for four of the five Reasons for Concern

(RFCs) for global warming levels of up to 2°C (*high confidence*).

The risk transitions by degrees of global warming are now: from high to very high between 1.5°C and 2°C for RFC1 (Unique and threatened systems) (*high confidence*); from moderate to high risk between 1°C and 1.5°C for RFC2 (Extreme weather events) (*medium confidence*); from moderate to high risk between 1.5°C and 2°C for RFC3 (Distribution of impacts) (*high confidence*); from moderate to high risk between 1.5°C and 2.5°C for RFC4 (Global aggregate impacts) (*medium confidence*); and from moderate to high risk between 1°C and 2.5°C for RFC5 (Large-scale singular events) (*medium confidence*). {3.5.2}

1. **The category 'Unique and threatened systems' (RFC1) display a transition from high to very high risk which is now located between 1.5°C and 2°C of global warming** as opposed to at 2.6°C of global warming in AR5, owing to new and multiple lines of evidence for changing risks for coral reefs, the Arctic and biodiversity in general (*high confidence*). {3.5.2.1}
2. **In 'Extreme weather events' (RFC2), the transition from moderate to high risk is now located between 1.0°C and 1.5°C of global warming**, which is very similar to the AR5 assessment but is projected with greater confidence (*medium confidence*). The impact literature contains little information about the potential for human society to adapt to extreme weather events, and hence it has not been possible to locate the transition from 'high' to 'very high' risk within the context of assessing impacts at 1.5°C versus 2°C of global warming. There is thus *low confidence* in the level at which global warming could lead to very high risks associated with extreme weather events in the context of this report. {3.5}
3. **With respect to the 'Distribution of impacts' (RFC3) a transition from moderate to high risk is now located between 1.5°C and 2°C of global warming**, compared with between 1.6°C and 2.6°C global warming in AR5, owing to new evidence about regionally differentiated risks to food security, water resources, drought, heat exposure and coastal submergence (*high confidence*). {3.5}
4. **In 'global aggregate impacts' (RFC4) a transition from moderate to high levels of risk is now located between 1.5°C and 2.5°C of global warming**, as opposed to at 3.6°C of warming in AR5, owing to new evidence about global aggregate economic impacts and risks to Earth's biodiversity (*medium confidence*). {3.5}
5. **Finally, 'large-scale singular events' (RFC5), moderate risk is now located at 1°C of global warming and high risk is located at 2.5°C of global warming**, as opposed to at 1.6°C (moderate risk) and around 4°C (high risk) in AR5, because of new observations and models of the West Antarctic ice sheet (*medium confidence*). {3.3.9, 3.5.2, 3.6.3}

TS.4 Strengthening and Implementing the Global Response

Limiting warming to 1.5°C above pre-industrial levels would require transformative systemic change, integrated with sustainable development. Such change would require the upscaling and acceleration of the implementation of far-reaching, multilevel and cross-sectoral climate mitigation and addressing barriers. Such systemic change would need to be linked to complementary adaptation actions, including transformational adaptation, especially for pathways that temporarily overshoot 1.5°C (*medium evidence, high agreement*) {Chapter 2, Chapter 3, 4.2.1, 4.4.5, 4.5}. Current national pledges on mitigation and adaptation are not enough to stay below the Paris Agreement temperature limits and achieve its adaptation goals. While transitions in energy efficiency, carbon intensity of fuels, electrification and land-use change are underway in various countries, limiting warming to 1.5°C will require a greater scale and pace of change to transform energy, land, urban and industrial systems globally. {4.3, 4.4, Cross-Chapter Box 9 in this Chapter}

Although multiple communities around the world are demonstrating the possibility of implementation consistent with 1.5°C pathways {Boxes 4.1-4.10}, very few countries, regions, cities, communities or businesses can currently make such a claim (*high confidence*). To strengthen the global response, almost all countries would need to significantly raise their level of ambition. Implementation of this raised ambition would require enhanced institutional capabilities in all countries, including building the capability to utilize indigenous and local knowledge (*medium evidence, high agreement*). In developing countries and for poor and vulnerable people, implementing the response would require financial, technological and other forms of support to build capacity, for which additional local, national and international resources would need to be mobilized (*high confidence*). However, public, financial, institutional and innovation capabilities currently fall short of implementing far-reaching measures at scale in all countries (*high confidence*). Transnational networks that support multilevel climate action are growing, but challenges in their scale-up remain. {4.4.1, 4.4.2, 4.4.4, 4.4.5, Box 4.1, Box 4.2, Box 4.7}

Adaptation needs will be lower in a 1.5°C world compared to a 2°C world (*high confidence*) {Chapter 3; Cross-Chapter Box 11 in this chapter}. Learning from current adaptation practices and strengthening them through adaptive governance {4.4.1}, lifestyle and behavioural change {4.4.3} and innovative financing mechanisms {4.4.5} can help their mainstreaming within sustainable development practices. Preventing maladaptation, drawing on bottom-up approaches {Box 4.6} and using indigenous knowledge {Box 4.3} would effectively engage and protect vulnerable people and communities. While adaptation finance has increased quantitatively, significant further expansion would be needed to adapt to 1.5°C. Qualitative gaps in the distribution of adaptation finance, readiness to absorb resources, and monitoring mechanisms undermine the potential of adaptation finance to reduce impacts. {Chapter 3, 4.4.2, 4.4.5, 4.6}

System Transitions

The energy system transition that would be required to limit global warming to 1.5°C above pre-industrial conditions is underway in many sectors and regions around the world (*medium evidence, high agreement*). The political, economic, social and technical feasibility of solar energy, wind energy and electricity storage technologies has improved dramatically over the past few years, while that of nuclear energy and carbon dioxide capture and storage (CCS) in the electricity sector have not shown similar improvements. {4.3.1}

Electrification, hydrogen, bio-based feedstocks and substitution, and, in several cases, carbon dioxide capture, utilization and storage (CCUS) would lead to the deep emissions reductions required in energy-intensive industries to limit warming to 1.5°C. However, those options are limited by institutional, economic and technical constraints, which increase financial risks to many incumbent firms (*medium evidence, high agreement*). Energy efficiency in industry is more economically feasible and helps enable industrial system transitions but would have to be complemented with greenhouse gas (GHG)-neutral processes or carbon dioxide removal (CDR) to make energy-intensive industries consistent with 1.5°C (*high confidence*). {4.3.1, 4.3.4}

Global and regional land-use and ecosystems transitions and associated changes in behaviour that would be required to limit warming to 1.5°C can enhance future adaptation and land-based agricultural and forestry mitigation potential. Such transitions could, however, carry consequences for livelihoods that depend on agriculture and natural resources {4.3.2, Cross-Chapter Box 6 in Chapter 3}. Alterations of agriculture and forest systems to achieve mitigation goals could affect current ecosystems and their services and potentially threaten food, water and livelihood security. While this could limit the social and environmental feasibility of land-based mitigation options, careful design and implementation could enhance their acceptability and support sustainable development objectives (*medium evidence, medium agreement*). {4.3.2, 4.5.3}

Changing agricultural practices can be an effective climate adaptation strategy. A diversity of adaptation options exists, including mixed crop-livestock production systems which can be a cost-effective adaptation strategy in many global agriculture systems (*robust evidence, medium agreement*). Improving irrigation efficiency could effectively deal with changing global water endowments, especially if achieved via farmers adopting new behaviours and water-efficient practices rather than through large-scale infrastructural interventions (*medium evidence, medium agreement*). Well-designed adaptation processes such as community-based adaptation can be effective depending upon context and levels of vulnerability. {4.3.2, 4.5.3}

Improving the efficiency of food production and closing yield gaps have the potential to reduce emissions from agriculture, reduce pressure on land, and enhance food security and future mitigation potential (*high confidence*). Improving productivity of

existing agricultural systems generally reduces the emissions intensity of food production and offers strong synergies with rural development, poverty reduction and food security objectives, but options to reduce absolute emissions are limited unless paired with demand-side measures. Technological innovation including biotechnology, with adequate safeguards, could contribute to resolving current feasibility constraints and expand the future mitigation potential of agriculture. {4.3.2, 4.4.4}

Shifts in dietary choices towards foods with lower emissions and requirements for land, along with reduced food loss and waste, could reduce emissions and increase adaptation options (*high confidence*). Decreasing food loss and waste and changing dietary behaviour could result in mitigation and adaptation (*high confidence*) by reducing both emissions and pressure on land, with significant co-benefits for food security, human health and sustainable development {4.3.2, 4.4.5, 4.5.2, 4.5.3, 5.4.2}, but evidence of successful policies to modify dietary choices remains limited.

Mitigation and Adaptation Options and Other Measures

A mix of mitigation and adaptation options implemented in a participatory and integrated manner can enable rapid, systemic transitions – in urban and rural areas – that are necessary elements of an accelerated transition consistent with limiting warming to 1.5°C. Such options and changes are most effective when aligned with economic and sustainable development, and when local and regional governments are supported by national governments {4.3.3, 4.4.1, 4.4.3}. Various mitigation options are expanding rapidly across many geographies. Although many have development synergies, not all income groups have so far benefited from them. Electrification, end-use energy efficiency and increased share of renewables, amongst other options, are lowering energy use and decarbonizing energy supply in the built environment, especially in buildings. Other rapid changes needed in urban environments include demotorization and decarbonization of transport, including the expansion of electric vehicles, and greater use of energy-efficient appliances (*medium evidence, high agreement*). Technological and social innovations can contribute to limiting warming to 1.5°C, for example, by enabling the use of smart grids, energy storage technologies and general-purpose technologies, such as information and communication technology (ICT) that can be deployed to help reduce emissions. Feasible adaptation options include green infrastructure, resilient water and urban ecosystem services, urban and peri-urban agriculture, and adapting buildings and land use through regulation and planning (*medium evidence, medium to high agreement*). {4.3.3, 4.4.3, 4.4.4}

Synergies can be achieved across systemic transitions through several overarching adaptation options in rural and urban areas. Investments in health, social security and risk sharing and spreading are cost-effective adaptation measures with high potential for scaling up (*medium evidence, medium to high agreement*). Disaster risk management and education-based adaptation have lower prospects of scalability and cost-effectiveness (*medium evidence, high agreement*) but are critical for building adaptive capacity. {4.3.5, 4.5.3}

Converging adaptation and mitigation options can lead to synergies and potentially increase cost-effectiveness, but multiple trade-offs can limit the speed of and potential for scaling up. Many examples of synergies and trade-offs exist in all sectors and system transitions. For instance, sustainable water management (*high evidence, medium agreement*) and investment in green infrastructure (*medium evidence, high agreement*) to deliver sustainable water and environmental services and to support urban agriculture are less cost-effective than other adaptation options but can help build climate resilience. Achieving the governance, finance and social support required to enable these synergies and to avoid trade-offs is often challenging, especially when addressing multiple objectives, and attempting appropriate sequencing and timing of interventions. {4.3.2, 4.3.4, 4.4.1, 4.5.2, 4.5.3, 4.5.4}

Though CO₂ dominates long-term warming, the reduction of warming short-lived climate forcers (SLCFs), such as methane and black carbon, can in the short term contribute significantly to limiting warming to 1.5°C above pre-industrial levels. Reductions of black carbon and methane would have substantial co-benefits (*high confidence*), including improved health due to reduced air pollution. This, in turn, enhances the institutional and socio-cultural feasibility of such actions. Reductions of several warming SLCFs are constrained by economic and social feasibility (*low evidence, high agreement*). As they are often co-emitted with CO₂, achieving the energy, land and urban transitions necessary to limit warming to 1.5°C would see emissions of warming SLCFs greatly reduced. {2.3.3.2, 4.3.6}

Most CDR options face multiple feasibility constraints, which differ between options, limiting the potential for any single option to sustainably achieve the large-scale deployment required in the 1.5°C-consistent pathways described in Chapter 2 (*high confidence*). Those 1.5°C pathways typically rely on bioenergy with carbon capture and storage (BECCS), afforestation and reforestation (AR), or both, to neutralize emissions that are expensive to avoid, or to draw down CO₂ emissions in excess of the carbon budget {Chapter 2}. Though BECCS and AR may be technically and geophysically feasible, they face partially overlapping yet different constraints related to land use. The land footprint per tonne of CO₂ removed is higher for AR than for BECCS, but given the low levels of current deployment, the speed and scales required for limiting warming to 1.5°C pose a considerable implementation challenge, even if the issues of public acceptance and absence of economic incentives were to be resolved (*high agreement, medium evidence*). The large potential of afforestation and the co-benefits if implemented appropriately (e.g., on biodiversity and soil quality) will diminish over time, as forests saturate (*high confidence*). The energy requirements and economic costs of direct air carbon capture and storage (DACCS) and enhanced weathering remain high (*medium evidence, medium agreement*). At the local scale, soil carbon sequestration has co-benefits with agriculture and is cost-effective even without climate policy (*high confidence*). Its potential feasibility and cost-effectiveness at the global scale appears to be more limited. {4.3.7}

Uncertainties surrounding solar radiation modification (SRM) measures constrain their potential deployment. These uncertainties include: technological immaturity; limited physical

understanding about their effectiveness to limit global warming; and a weak capacity to govern, legitimize, and scale such measures. Some recent model-based analysis suggests SRM would be effective but that it is too early to evaluate its feasibility. Even in the uncertain case that the most adverse side-effects of SRM can be avoided, public resistance, ethical concerns and potential impacts on sustainable development could render SRM economically, socially and institutionally undesirable (*low agreement, medium evidence*). {4.3.8, Cross-Chapter Box 10 in this chapter}

Enabling Rapid and Far-Reaching Change

The speed of transitions and of technological change required to limit warming to 1.5°C above pre-industrial levels has been observed in the past within specific sectors and technologies {4.2.2.1}. But the geographical and economic scales at which the required rates of change in the energy, land, urban, infrastructure and industrial systems would need to take place are larger and have no documented historic precedent (*limited evidence, medium agreement*). To reduce inequality and alleviate poverty, such transformations would require more planning and stronger institutions (including inclusive markets) than observed in the past, as well as stronger coordination and disruptive innovation across actors and scales of governance. {4.3, 4.4}

Governance consistent with limiting warming to 1.5°C and the political economy of adaptation and mitigation can enable and acceleratesystemtransitions,behaviouralchange,innovationand technology deployment (*medium evidence, medium agreement*). For 1.5°C-consistent actions, an effective governance framework would include: accountable multilevel governance that includes non-state actors, such as industry, civil society and scientific institutions; coordinated sectoral and cross-sectoral policies that enable collaborative multi-stakeholder partnerships; strengthened global-to-local financial architecture that enables greater access to finance and technology; addressing climate-related trade barriers; improved climate education and greater public awareness; arrangements to enable accelerated behaviour change; strengthened climate monitoring and evaluation systems; and reciprocal international agreements that are sensitive to equity and the Sustainable Development Goals (SDGs). System transitions can be enabled by enhancing the capacities of public, private and financial institutions to accelerate climate change policy planning and implementation, along with accelerated technological innovation, deployment and upkeep. {4.4.1, 4.4.2, 4.4.3, 4.4.4}

Behaviour change and demand-side management can significantly reduce emissions, substantially limiting the reliance on CDR to limit warming to 1.5°C {Chapter 2, 4.4.3}. Political and financial stakeholders may find climate actions more cost-effective and socially acceptable if multiple factors affecting behaviour are considered, including aligning these actions with people's core values (*medium evidence, high agreement*). Behaviour- and lifestyle-related measures and demand-side management have already led to emission reductions around the world and can enable significant future reductions (*high confidence*). Social innovation through bottom-up initiatives can result in greater participation in the governance of systems transitions and increase support for technologies, practices

and policies that are part of the global response to limit warming to 1.5°C. {Chapter 2, 4.4.1, 4.4.3, Figure 4.3}

This rapid and far-reaching response required to keep warming below 1.5°C and enhance the capacity to adapt to climate risks would require large increases of investments in low-emission infrastructure and buildings, along with a redirection of financial flows towards low-emission investments (*robust evidence, high agreement*). An estimated mean annual incremental investment of around 1.5% of global gross fixed capital formation (GFCF) for the energy sector is indicated between 2016 and 2035, as well as about 2.5% of global GFCF for other development infrastructure that could also address SDG implementation. Though quality policy design and effective implementation may enhance efficiency, they cannot fully substitute for these investments. {2.5.2, 4.2.1, 4.4.5}

Enabling this investment requires the mobilization and better integration of a range of policy instruments that include the reduction of socially inefficient fossil fuel subsidy regimes and innovative price and non-price national and international policy instruments. These would need to be complemented by de-risking financial instruments and the emergence of long-term low-emission assets. These instruments would aim to reduce the demand for carbon-intensive services and shift market preferences away from fossil fuel-based technology. Evidence and theory suggest that carbon pricing alone, in the absence of sufficient transfers to compensate their unintended distributional cross-sector, cross-nation effects, cannot reach the incentive levels needed to trigger system transitions (*robust evidence, medium agreement*). But, embedded in consistent policy packages, they can help mobilize incremental resources and provide flexible mechanisms that help reduce the social and economic costs of the triggering phase of the transition (*robust evidence, medium agreement*). {4.4.3, 4.4.4, 4.4.5}

Increasing evidence suggests that a climate-sensitive realignment of savings and expenditure towards low-emission, climate-resilient infrastructure and services requires an evolution of global and national financial systems. Estimates suggest that, in addition to climate-friendly allocation of public investments, a potential redirection of 5% to 10% of the annual capital revenues⁵ is necessary for limiting warming to 1.5°C {4.4.5, Table 1 in Box 4.8}. This could be facilitated by a change of incentives for private day-to-day expenditure and the redirection of savings from speculative and precautionary investments towards long-term productive low-emission assets and services. This implies the mobilization of institutional investors and mainstreaming of climate finance within financial and banking system regulation. Access by developing countries to low-risk and low-interest finance through multilateral and national development banks would have to be facilitated (*medium evidence, high agreement*). New forms of public-private partnerships may be needed with multilateral, sovereign and sub-sovereign guarantees to de-risk climate-friendly investments, support new business models for small-scale enterprises and help households with limited access to capital. Ultimately, the aim is to promote a portfolio shift towards long-term low-emission assets that

would help redirect capital away from potentially stranded assets (*medium evidence, medium agreement*). {4.4.5}

Knowledge Gaps

Knowledge gaps around implementing and strengthening the global response to climate change would need to be urgently resolved if the transition to a 1.5°C world is to become reality. Remaining questions include: how much can be realistically expected from innovation and behavioural and systemic political and economic changes in improving resilience, enhancing adaptation and reducing GHG emissions? How can rates of changes be accelerated and scaled up? What is the outcome of realistic assessments of mitigation and adaptation land transitions that are compliant with sustainable development, poverty eradication and addressing inequality? What are life-cycle emissions and prospects of early-stage CDR options? How can climate and sustainable development policies converge, and how can they be organised within a global governance framework and financial system, based on principles of justice and ethics (including 'common but differentiated responsibilities and respective capabilities' (CBDR-RC)), reciprocity and partnership? To what extent would limiting warming to 1.5°C require a harmonization of macro-financial and fiscal policies, which could include financial regulators such as central banks? How can different actors and processes in climate governance reinforce each other, and hedge against the fragmentation of initiatives? {4.1, 4.3.7, 4.4.1, 4.4.5, 4.6}

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⁵ Annual capital revenues are the paid interests plus the increase of the asset value.

TS.5 Sustainable Development, Poverty Eradication and Reducing Inequalities

This chapter takes sustainable development as the starting point and focus for analysis. It considers the broad and multifaceted bi-directional interplay between sustainable development, including its focus on eradicating poverty and reducing inequality in their multidimensional aspects, and climate actions in a 1.5°C warmer world. These fundamental connections are embedded in the Sustainable Development Goals (SDGs). The chapter also examines synergies and trade-offs of adaptation and mitigation options with sustainable development and the SDGs and offers insights into possible pathways, especially climate-resilient development pathways towards a 1.5°C warmer world.

Sustainable Development, Poverty and Inequality in a 1.5°C Warmer World

Limiting global warming to 1.5°C rather than 2°C above pre-industrial levels would make it markedly easier to achieve many aspects of sustainable development, with greater potential to eradicate poverty and reduce inequalities (medium evidence, high agreement). Impacts avoided with the lower temperature limit could reduce the number of people exposed to climate risks and vulnerable to poverty by 62 to 457 million, and lessen the risks of poor people to experience food and water insecurity, adverse health impacts, and economic losses, particularly in regions that already face development challenges (medium evidence, medium agreement). {5.2.2, 5.2.3} Avoided impacts expected to occur between 1.5°C and 2°C warming would also make it easier to achieve certain SDGs, such as those that relate to poverty, hunger, health, water and sanitation, cities and ecosystems (SDGs 1, 2, 3, 6, 11, 14 and 15) (medium evidence, high agreement). {5.2.3, Table 5.2 available at the end of the chapter}

Compared to current conditions, 1.5°C of global warming would nonetheless pose heightened risks to eradicating poverty, reducing inequalities and ensuring human and ecosystem well-being (medium evidence, high agreement). Warming of 1.5°C is not considered 'safe' for most nations, communities, ecosystems and sectors and poses significant risks to natural and human systems as compared to the current warming of 1°C (high confidence). {Cross-Chapter Box 12 in Chapter 5} The impacts of 1.5°C of warming would disproportionately affect disadvantaged and vulnerable populations through food insecurity, higher food prices, income losses, lost livelihood opportunities, adverse health impacts and population displacements (medium evidence, high agreement). {5.2.1} Some of the worst impacts on sustainable development are expected to be felt among agricultural and coastal dependent livelihoods, indigenous people, children and the elderly, poor labourers, poor urban dwellers in African cities, and people and ecosystems in the Arctic and Small Island Developing States (SIDS) (medium evidence, high agreement). {5.2.1, Box 5.3, Chapter 3, Box 3.5, Cross-Chapter Box 9 in Chapter 4}

Climate Adaptation and Sustainable Development

Prioritization of sustainable development and meeting the SDGs is consistent with efforts to adapt to climate change (high

confidence). Many strategies for sustainable development enable transformational adaptation for a 1.5°C warmer world, provided attention is paid to reducing poverty in all its forms and to promoting equity and participation in decision-making (medium evidence, high agreement). As such, sustainable development has the potential to significantly reduce systemic vulnerability, enhance adaptive capacity, and promote livelihood security for poor and disadvantaged populations (high confidence). {5.3.1}

Synergies between adaptation strategies and the SDGs are expected to hold true in a 1.5°C warmer world, across sectors and contexts (medium evidence, medium agreement). Synergies between adaptation and sustainable development are significant for agriculture and health, advancing SDGs 1 (extreme poverty), 2 (hunger), 3 (healthy lives and well-being) and 6 (clean water) (robust evidence, medium agreement). {5.3.2} Ecosystem- and community-based adaptation, along with the incorporation of indigenous and local knowledge, advances synergies with SDGs 5 (gender equality), 10 (reducing inequalities) and 16 (inclusive societies), as exemplified in drylands and the Arctic (high evidence, medium agreement). {5.3.2, Box 5.1, Cross-Chapter Box 10 in Chapter 4}

Adaptation strategies can result in trade-offs with and among the SDGs (medium evidence, high agreement). Strategies that advance one SDG may create negative consequences for other SDGs, for instance SDGs 3 (health) versus 7 (energy consumption) and agricultural adaptation and SDG 2 (food security) versus SDGs 3 (health), 5 (gender equality), 6 (clean water), 10 (reducing inequalities), 14 (life below water) and 15 (life on the land) (medium evidence, medium agreement). {5.3.2}

Pursuing place-specific adaptation pathways towards a 1.5°C warmer world has the potential for significant positive outcomes for well-being in countries at all levels of development (medium evidence, high agreement). Positive outcomes emerge when adaptation pathways (i) ensure a diversity of adaptation options based on people's values and the trade-offs they consider acceptable, (ii) maximize synergies with sustainable development through inclusive, participatory and deliberative processes, and (iii) facilitate equitable transformation. Yet such pathways would be difficult to achieve without redistributive measures to overcome path dependencies, uneven power structures, and entrenched social inequalities (medium evidence, high agreement). {5.3.3}

Mitigation and Sustainable Development

The deployment of mitigation options consistent with 1.5°C pathways leads to multiple synergies across a range of sustainable development dimensions. At the same time, the rapid pace and magnitude of change that would be required to limit warming to 1.5°C, if not carefully managed, would lead to trade-offs with some sustainable development dimensions (high confidence). The number of synergies between mitigation response options and sustainable development exceeds the number of trade-offs in energy demand and supply sectors; agriculture, forestry and other land use (AFOLU); and for oceans (very high confidence). {Figure 5.2, Table 5.2 available at the end of the chapter} The 1.5°C

pathways indicate robust synergies, particularly for the SDGs 3 (health), 7 (energy), 12 (responsible consumption and production) and 14 (oceans) (*very high confidence*). {5.4.2, Figure 5.3} For SDGs 1 (poverty), 2 (hunger), 6 (water) and 7 (energy), there is a risk of trade-offs or negative side effects from stringent mitigation actions compatible with 1.5°C of warming (*medium evidence, high agreement*). {5.4.2}

Appropriately designed mitigation actions to reduce energy demand can advance multiple SDGs simultaneously. Pathways compatible with 1.5°C that feature low energy demand show the most pronounced synergies and the lowest number of trade-offs with respect to sustainable development and the SDGs (*very high confidence*). Accelerating energy efficiency in all sectors has synergies with SDGs 7 (energy), 9 (industry, innovation and infrastructure), 11 (sustainable cities and communities), 12 (responsible consumption and production), 16 (peace, justice and strong institutions), and 17 (partnerships for the goals) (*robust evidence, high agreement*). {5.4.1, Figure 5.2, Table 5.2} Low-demand pathways, which would reduce or completely avoid the reliance on bioenergy with carbon capture and storage (BECCS) in 1.5°C pathways, would result in significantly reduced pressure on food security, lower food prices and fewer people at risk of hunger (*medium evidence, high agreement*). {5.4.2, Figure 5.3}

The impacts of carbon dioxide removal options on SDGs depend on the type of options and the scale of deployment (*high confidence*). If poorly implemented, carbon dioxide removal (CDR) options such as bioenergy, BECCS and AFOLU would lead to trade-offs. Appropriate design and implementation requires considering local people's needs, biodiversity and other sustainable development dimensions (*very high confidence*). {5.4.1.3, Cross-Chapter Box 7 in Chapter 3}

The design of the mitigation portfolios and policy instruments to limit warming to 1.5°C will largely determine the overall synergies and trade-offs between mitigation and sustainable development (*very high confidence*). Redistributive policies that shield the poor and vulnerable can resolve trade-offs for a range of SDGs (*medium evidence, high agreement*). Individual mitigation options are associated with both positive and negative interactions with the SDGs (*very high confidence*). {5.4.1} However, appropriate choices across the mitigation portfolio can help to maximize positive side effects while minimizing negative side effects (*high confidence*). {5.4.2, 5.5.2} Investment needs for complementary policies resolving trade-offs with a range of SDGs are only a small fraction of the overall mitigation investments in 1.5°C pathways (*medium evidence, high agreement*). {5.4.2, Figure 5.4} Integration of mitigation with adaptation and sustainable development compatible with 1.5°C warming requires a systems perspective (*high confidence*). {5.4.2, 5.5.2}

Mitigation consistent with 1.5°C of warming create high risks for sustainable development in countries with high dependency on fossil fuels for revenue and employment generation (*high confidence*). These risks are caused by the reduction of global demand affecting mining activity and export revenues and challenges to rapidly decrease high carbon intensity of the domestic economy (*robust*

evidence, high agreement). {5.4.1.2, Box 5.2} Targeted policies that promote diversification of the economy and the energy sector could ease this transition (*medium evidence, high agreement*). {5.4.1.2, Box 5.2}

Sustainable Development Pathways to 1.5°C

Sustainable development broadly supports and often enables the fundamental societal and systems transformations that would be required for limiting warming to 1.5°C above pre-industrial levels (*high confidence*). Simulated pathways that feature the most sustainable worlds (e.g., Shared Socio-Economic Pathways (SSP) 1) are associated with relatively lower mitigation and adaptation challenges and limit warming to 1.5°C at comparatively lower mitigation costs. In contrast, development pathways with high fragmentation, inequality and poverty (e.g., SSP3) are associated with comparatively higher mitigation and adaptation challenges. In such pathways, it is not possible to limit warming to 1.5°C for the vast majority of the integrated assessment models (*medium evidence, high agreement*). {5.5.2} In all SSPs, mitigation costs substantially increase in 1.5°C pathways compared to 2°C pathways. No pathway in the literature integrates or achieves all 17 SDGs (*high confidence*). {5.5.2} Real-world experiences at the project level show that the actual integration between adaptation, mitigation and sustainable development is challenging as it requires reconciling trade-offs across sectors and spatial scales (*very high confidence*). {5.5.1}

Without societal transformation and rapid implementation of ambitious greenhouse gas reduction measures, pathways to limiting warming to 1.5°C and achieving sustainable development will be exceedingly difficult, if not impossible, to achieve (*high confidence*). The potential for pursuing such pathways differs between and within nations and regions, due to different development trajectories, opportunities and challenges (*very high confidence*). {5.5.3.2, Figure 5.1} Limiting warming to 1.5°C would require all countries and non-state actors to strengthen their contributions without delay. This could be achieved through sharing efforts based on bolder and more committed cooperation, with support for those with the least capacity to adapt, mitigate and transform (*medium evidence, high agreement*). {5.5.3.1, 5.5.3.2} Current efforts towards reconciling low-carbon trajectories and reducing inequalities, including those that avoid difficult trade-offs associated with transformation, are partially successful yet demonstrate notable obstacles (*medium evidence, medium agreement*). {5.5.3.3, Box 5.3, Cross-Chapter Box 13 in this chapter}

Social justice and equity are core aspects of climate-resilient development pathways for transformational social change. Addressing challenges and widening opportunities between and within countries and communities would be necessary to achieve sustainable development and limit warming to 1.5°C, without making the poor and disadvantaged worse off (*high confidence*). Identifying and navigating inclusive and socially acceptable pathways towards low-carbon, climate-resilient futures is a challenging yet important endeavour, fraught with moral, practical and political difficulties and inevitable trade-offs (*very high confidence*). {5.5.2, 5.5.3.3, Box 5.3} It entails deliberation and problem-solving

processes to negotiate societal values, well-being, risks and resilience and to determine what is desirable and fair, and to whom (*medium evidence, high agreement*). Pathways that encompass joint, iterative planning and transformative visions, for instance in Pacific SIDS like Vanuatu and in urban contexts, show potential for liveable and sustainable futures (*high confidence*). {5.5.3.1, 5.5.3.3, Figure 5.5, Box 5.3, Cross-Chapter Box 13 in this chapter}

The fundamental societal and systemic changes to achieve sustainable development, eradicate poverty and reduce inequalities while limiting warming to 1.5°C would require meeting a set of institutional, social, cultural, economic and technological conditions (*high confidence*). The coordination and monitoring of policy actions across sectors and spatial scales is essential to support sustainable development in 1.5°C warmer conditions (*very high confidence*). {5.6.2, Box 5.3} External funding and technology transfer better support these efforts when they consider recipients' context-specific needs (*medium evidence, high agreement*). {5.6.1} Inclusive processes can facilitate transformations by ensuring participation, transparency, capacity building and iterative social learning (*high confidence*). {5.5.3.3, Cross-Chapter Box 13, 5.6.3} Attention to power asymmetries and unequal opportunities for development, among and within countries, is key to adopting 1.5°C-compatible development pathways that benefit all populations (*high confidence*). {5.5.3, 5.6.4, Box 5.3} Re-examining individual and collective values could help spur urgent, ambitious and cooperative change (*medium evidence, high agreement*). {5.5.3, 5.6.5}



Chapters

1

Framing and Context

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Executive Summary

This chapter frames the context, knowledge-base and assessment approaches used to understand the impacts of 1.5°C global warming above pre-industrial levels and related global greenhouse gas emission pathways, building on the IPCC Fifth Assessment Report (AR5), in the context of strengthening the global response to the threat of climate change, sustainable development and efforts to eradicate poverty.

Human-induced warming reached approximately 1°C (likely between 0.8°C and 1.2°C) above pre-industrial levels in 2017, increasing at 0.2°C (likely between 0.1°C and 0.3°C) per decade (high confidence). Global warming is defined in this report as an increase in combined surface air and sea surface temperatures averaged over the globe and over a 30-year period. Unless otherwise specified, warming is expressed relative to the period 1850–1900, used as an approximation of pre-industrial temperatures in AR5. For periods shorter than 30 years, warming refers to the estimated average temperature over the 30 years centred on that shorter period, accounting for the impact of any temperature fluctuations or trend within those 30 years. Accordingly, warming from pre-industrial levels to the decade 2006–2015 is assessed to be 0.87°C (likely between 0.75°C and 0.99°C). Since 2000, the estimated level of human-induced warming has been equal to the level of observed warming with a likely range of $\pm 20\%$ accounting for uncertainty due to contributions from solar and volcanic activity over the historical period (high confidence). {1.2.1}

Warming greater than the global average has already been experienced in many regions and seasons, with higher average warming over land than over the ocean (high confidence). Most land regions are experiencing greater warming than the global average, while most ocean regions are warming at a slower rate. Depending on the temperature dataset considered, 20–40% of the global human population live in regions that, by the decade 2006–2015, had already experienced warming of more than 1.5°C above pre-industrial in at least one season (medium confidence). {1.2.1, 1.2.2}

Past emissions alone are unlikely to raise global-mean temperature to 1.5°C above pre-industrial levels (medium confidence), but past emissions do commit to other changes, such as further sea level rise (high confidence). If all anthropogenic emissions (including aerosol-related) were reduced to zero immediately, any further warming beyond the 1°C already experienced would likely be less than 0.5°C over the next two to three decades (high confidence), and likely less than 0.5°C on a century time scale (medium confidence), due to the opposing effects of different climate processes and drivers. A warming greater than 1.5°C is therefore not geophysically unavoidable: whether it will occur depends on future rates of emission reductions. {1.2.3, 1.2.4}

1.5°C emission pathways are defined as those that, given current knowledge of the climate response, provide a one-in-two to two-in-three chance of warming either remaining below 1.5°C or returning to 1.5°C by around 2100 following

an overshoot. Overshoot pathways are characterized by the peak magnitude of the overshoot, which may have implications for impacts. All 1.5°C pathways involve limiting cumulative emissions of long-lived greenhouse gases, including carbon dioxide and nitrous oxide, and substantial reductions in other climate forcers (high confidence). Limiting cumulative emissions requires either reducing net global emissions of long-lived greenhouse gases to zero before the cumulative limit is reached, or net negative global emissions (anthropogenic removals) after the limit is exceeded. {1.2.3, 1.2.4, Cross-Chapter Boxes 1 and 2}

This report assesses projected impacts at a global average warming of 1.5°C and higher levels of warming. Global warming of 1.5°C is associated with global average surface temperatures fluctuating naturally on either side of 1.5°C, together with warming substantially greater than 1.5°C in many regions and seasons (high confidence), all of which must be considered in the assessment of impacts. Impacts at 1.5°C of warming also depend on the emission pathway to 1.5°C. Very different impacts result from pathways that remain below 1.5°C versus pathways that return to 1.5°C after a substantial overshoot, and when temperatures stabilize at 1.5°C versus a transient warming past 1.5°C (medium confidence). {1.2.3, 1.3}

Ethical considerations, and the principle of equity in particular, are central to this report, recognizing that many of the impacts of warming up to and beyond 1.5°C, and some potential impacts of mitigation actions required to limit warming to 1.5°C, fall disproportionately on the poor and vulnerable (high confidence). Equity has procedural and distributive dimensions and requires fairness in burden sharing both between generations and between and within nations. In framing the objective of holding the increase in the global average temperature rise to well below 2°C above pre-industrial levels, and to pursue efforts to limit warming to 1.5°C, the Paris Agreement associates the principle of equity with the broader goals of poverty eradication and sustainable development, recognising that effective responses to climate change require a global collective effort that may be guided by the 2015 United Nations Sustainable Development Goals. {1.1.1}

Climate adaptation refers to the actions taken to manage impacts of climate change by reducing vulnerability and exposure to its harmful effects and exploiting any potential benefits. Adaptation takes place at international, national and local levels. Subnational jurisdictions and entities, including urban and rural municipalities, are key to developing and reinforcing measures for reducing weather- and climate-related risks. Adaptation implementation faces several barriers including lack of up-to-date and locally relevant information, lack of finance and technology, social values and attitudes, and institutional constraints (high confidence). Adaptation is more likely to contribute to sustainable development when policies align with mitigation and poverty eradication goals (medium confidence). {1.1, 1.4}

Ambitious mitigation actions are indispensable to limit warming to 1.5°C while achieving sustainable development and poverty eradication (high confidence). Ill-designed responses,

however, could pose challenges especially – but not exclusively – for countries and regions contending with poverty and those requiring significant transformation of their energy systems. This report focuses on ‘climate-resilient development pathways’, which aim to meet the goals of sustainable development, including climate adaptation and mitigation, poverty eradication and reducing inequalities. But any feasible pathway that remains within 1.5°C involves synergies and trade-offs (*high confidence*). Significant uncertainty remains as to which pathways are more consistent with the principle of equity. {1.1.1, 1.4}

Multiple forms of knowledge, including scientific evidence, narrative scenarios and prospective pathways, inform the understanding of 1.5°C. This report is informed by traditional evidence of the physical climate system and associated impacts and vulnerabilities of climate change, together with knowledge drawn from the perceptions of risk and the experiences of climate impacts and governance systems. Scenarios and pathways are used to explore conditions enabling goal-oriented futures while recognizing the significance of ethical considerations, the principle of equity, and the societal transformation needed. {1.2.3, 1.5.2}

There is no single answer to the question of whether it is feasible to limit warming to 1.5°C and adapt to the consequences. Feasibility is considered in this report as the capacity of a system as a whole to achieve a specific outcome. The global transformation that would be needed to limit warming to 1.5°C requires enabling conditions that reflect the links, synergies and trade-offs between mitigation, adaptation and sustainable development. These enabling conditions are assessed across many dimensions of feasibility – geophysical, environmental-ecological, technological, economic, socio-cultural and institutional – that may be considered through the unifying lens of the Anthropocene, acknowledging profound, differential but increasingly geologically significant human influences on the Earth system as a whole. This framing also emphasises the global interconnectivity of past, present and future human–environment relations, highlighting the need and opportunities for integrated responses to achieve the goals of the Paris Agreement. {1.1, Cross-Chapter Box 1}

1.1 Assessing the Knowledge Base for a 1.5°C Warmer World

Human influence on climate has been the dominant cause of observed warming since the mid-20th century, while global average surface temperature warmed by 0.85°C between 1880 and 2012, as reported in the IPCC Fifth Assessment Report, or AR5 (IPCC, 2013b). Many regions of the world have already greater regional-scale warming, with 20–40% of the global population (depending on the temperature dataset used) having experienced over 1.5°C of warming in at least one season (Figure 1.1; Chapter 3 Section 3.3.2.1). Temperature rise to date has already resulted in profound alterations to human and natural systems, including increases in droughts, floods, and some other types of extreme weather; sea level rise; and biodiversity loss – these changes are causing unprecedented risks to vulnerable persons and populations (IPCC, 2012a, 2014a; Mysiak et al., 2016; Chapter 3 Sections 3.4.5–3.4.13). The most affected people live in low and middle income countries, some of which have experienced a decline in food security, which in turn is partly linked to rising migration and poverty (IPCC, 2012a). Small islands, megacities, coastal regions, and high mountain ranges are likewise among the most affected (Albert et al., 2017). Worldwide, numerous ecosystems are at risk of severe impacts, particularly warm-water tropical reefs and Arctic ecosystems (IPCC, 2014a).

This report assesses current knowledge of the environmental, technical, economic, financial, socio-cultural, and institutional dimensions of a 1.5°C warmer world (meaning, unless otherwise specified, a world in which warming has been limited to 1.5°C relative to pre-industrial levels). Differences in vulnerability and exposure arise from numerous

non-climatic factors (IPCC, 2014a). Global economic growth has been accompanied by increased life expectancy and income in much of the world; however, in addition to environmental degradation and pollution, many regions remain characterised by significant poverty and severe inequality in income distribution and access to resources, amplifying vulnerability to climate change (Dryzek, 2016; Pattberg and Zelli, 2016; Bäckstrand et al., 2017; Lövbrand et al., 2017). World population continues to rise, notably in hazard-prone small and medium-sized cities in low- and moderate-income countries (Birkmann et al., 2016). The spread of fossil-fuel-based material consumption and changing lifestyles is a major driver of global resource use, and the main contributor to rising greenhouse gas (GHG) emissions (Fleurbaey et al., 2014).

The overarching context of this report is this: human influence has become a principal agent of change on the planet, shifting the world out of the relatively stable Holocene period into a new geological era, often termed the Anthropocene (Box 1.1). Responding to climate change in the Anthropocene will require approaches that integrate multiple levels of interconnectivity across the global community.

This chapter is composed of seven sections linked to the remaining four chapters of the report. This introductory Section 1.1 situates the basic elements of the assessment within the context of sustainable development; considerations of ethics, equity and human rights; and the problem of poverty. Section 1.2 focuses on understanding 1.5°C, global versus regional warming, 1.5°C pathways, and associated emissions. Section 1.3 frames the impacts at 1.5°C and beyond on natural and human systems. The section on strengthening the global response (1.4) frames responses, governance and implementation, and trade-offs and synergies between mitigation, adaptation, and the Sustainable

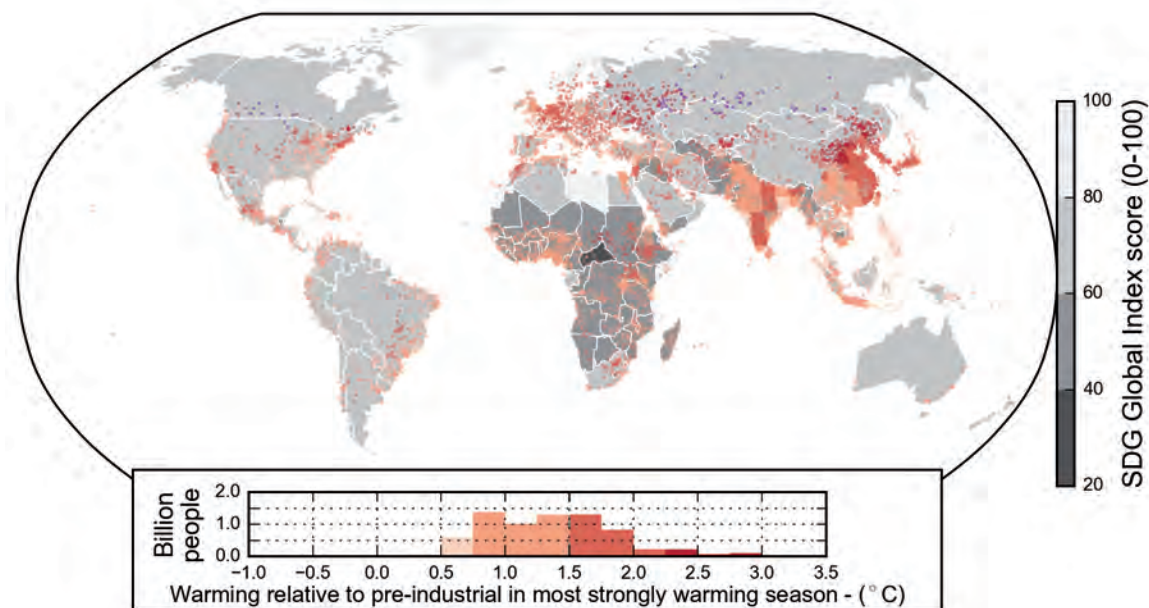


Figure 1.1 | Human experience of present-day warming. Different shades of pink to purple indicated by the inset histogram show estimated warming for the season that has warmed the most at a given location between the periods 1850–1900 and 2006–2015, during which global average temperatures rose by 0.91°C in this dataset (Cowtan and Way, 2014) and 0.87°C in the multi-dataset average (Table 1.1 and Figure 1.3). The density of dots indicates the population (in 2010) in any 1° × 1° grid box. The underlay shows national Sustainable Development Goal (SDG) Global Index Scores indicating performance across the 17 SDGs. Hatching indicates missing SDG index data (e.g., Greenland). The histogram shows the population (in 2010) living in regions experiencing different levels of warming (at 0.25°C increments). See Supplementary Material 1.SM for further details.

Development Goals (SDGs) under transformation, transformation pathways, and transition. Section 1.5 provides assessment frameworks and emerging methodologies that integrate climate change mitigation

and adaptation with sustainable development. Section 1.6 defines approaches used to communicate confidence, uncertainty and risk, while 1.7 presents the storyline of the whole report.

Box 1.1 | The Anthropocene: Strengthening the Global Response to 1.5°C Global Warming

Introduction

The concept of the Anthropocene can be linked to the aspiration of the Paris Agreement. The abundant empirical evidence of the unprecedented rate and global scale of impact of human influence on the Earth System (Steffen et al., 2016; Waters et al., 2016) has led many scientists to call for an acknowledgement that the Earth has entered a new geological epoch: the Anthropocene (Crutzen and Stoermer, 2000; Crutzen, 2002; Gradstein et al., 2012). Although rates of change in the Anthropocene are necessarily assessed over much shorter periods than those used to calculate long-term baseline rates of change, and therefore present challenges for direct comparison, they are nevertheless striking. The rise in global CO₂ concentration since 2000 is about 20 ppm per decade, which is up to 10 times faster than any sustained rise in CO₂ during the past 800,000 years (Lüthi et al., 2008; Bereiter et al., 2015). AR5 found that the last geological epoch with similar atmospheric CO₂ concentration was the Pliocene, 3.3 to 3.0 Ma (Masson-Delmotte et al., 2013). Since 1970 the global average temperature has been rising at a rate of 1.7°C per century, compared to a long-term decline over the past 7,000 years at a baseline rate of 0.01°C per century (NOAA, 2016; Marcott et al., 2013). These global-level rates of human-driven change far exceed the rates of change driven by geophysical or biosphere forces that have altered the Earth System trajectory in the past (e.g., Summerhayes, 2015; Foster et al., 2017); even abrupt geophysical events do not approach current rates of human-driven change.

The Geological Dimension of the Anthropocene and 1.5°C Global Warming

The process of formalising the Anthropocene is on-going (Zalasiewicz et al., 2017), but a strong majority of the Anthropocene Working Group (AWG) established by the Subcommittee on Quaternary Stratigraphy of the International Commission on Stratigraphy have agreed that: (i) the Anthropocene has a geological merit; (ii) it should follow the Holocene as a formal epoch in the Geological Time Scale; and, (iii) its onset should be defined as the mid-20th century. Potential markers in the stratigraphic record include an array of novel manufactured materials of human origin, and “these combined signals render the Anthropocene stratigraphically distinct from the Holocene and earlier epochs” (Waters et al., 2016). The Holocene period, which itself was formally adopted in 1885 by geological science community, began 11,700 years ago with a more stable warm climate providing for emergence of human civilisation and growing human-nature interactions that have expanded to give rise to the Anthropocene (Waters et al., 2016).

The Anthropocene and the Challenge of a 1.5° C Warmer World

The Anthropocene can be employed as a “boundary concept” (Brondizio et al., 2016) that frames critical insights into understanding the drivers, dynamics and specific challenges in responding to the ambition of keeping global temperature well below 2°C while pursuing efforts towards and adapting to a 1.5°C warmer world. The United Nations Framework Convention on Climate Change (UNFCCC) and its Paris Agreement recognize the ability of humans to influence geophysical planetary processes (Chapter 2, Cross-Chapter Box 1 in this chapter). The Anthropocene offers a structured understanding of the culmination of past and present human–environmental relations and provides an opportunity to better visualize the future to minimize pitfalls (Pattberg and Zelli, 2016; Delanty and Mota, 2017), while acknowledging the differentiated responsibility and opportunity to limit global warming and invest in prospects for climate-resilient sustainable development (Harrington, 2016) (Chapter 5). The Anthropocene also provides an opportunity to raise questions regarding the regional differences, social inequities, and uneven capacities and drivers of global social–environmental changes, which in turn inform the search for solutions as explored in Chapter 4 of this report (Biermann et al., 2016). It links uneven influences of human actions on planetary functions to an uneven distribution of impacts (assessed in Chapter 3) as well as the responsibility and response capacity to, for example, limit global warming to no more than a 1.5°C rise above pre-industrial levels. Efforts to curtail greenhouse gas emissions without incorporating the intrinsic interconnectivity and disparities associated with the Anthropocene world may themselves negatively affect the development ambitions of some regions more than others and negate sustainable development efforts (see Chapter 2 and Chapter 5).

1.1.1 Equity and a 1.5°C Warmer World

The AR5 suggested that equity, sustainable development, and poverty eradication are best understood as mutually supportive and co-achievable within the context of climate action and are underpinned by various other international hard and soft law instruments (Denton et al., 2014; Fleurbaey et al., 2014; Klein et al.,

2014; Olsson et al., 2014; Porter et al., 2014; Stavins et al., 2014). The aim of the Paris Agreement under the UNFCCC to ‘pursue efforts to limit’ the rise in global temperatures to 1.5°C above pre-industrial levels raises ethical concerns that have long been central to climate debates (Fleurbaey et al., 2014; Kolstad et al., 2014). The Paris Agreement makes particular reference to the principle of equity, within the context of broader international goals of

sustainable development and poverty eradication. Equity is a long-standing principle within international law and climate change law in particular (Shelton, 2008; Bodansky et al., 2017).

The AR5 describes equity as having three dimensions: intergenerational (fairness between generations), international (fairness between states), and national (fairness between individuals) (Fleurbaey et al., 2014). The principle is generally agreed to involve both procedural justice (i.e., participation in decision making) and distributive justice (i.e., how the costs and benefits of climate actions are distributed) (Kolstad et al., 2014; Savaresi, 2016; Reckien et al., 2017). Concerns regarding equity have frequently been central to debates around mitigation, adaptation and climate governance (Caney, 2005; Schroeder et al., 2012; Ajibade, 2016; Reckien et al., 2017; Shue, 2018). Hence, equity provides a framework for understanding the asymmetries between the distributions of benefits and costs relevant to climate action (Schleussner et al., 2016; Aaheim et al., 2017).

Four key framing asymmetries associated with the conditions of a 1.5°C warmer world have been noted (Okereke, 2010; Harlan et al., 2015; Ajibade, 2016; Savaresi, 2016; Reckien et al., 2017) and are reflected in the report's assessment. The first concerns differential contributions to the problem: the observation that the benefits from industrialization have been unevenly distributed and those who benefited most historically also have contributed most to the current climate problem and so bear greater responsibility (Shue, 2013; McKinnon, 2015; Otto et al., 2017; Skeie et al., 2017). The second asymmetry concerns differential impact: the worst impacts tend to fall on those least responsible for the problem, within states, between states, and between generations (Fleurbaey et al., 2014; Shue, 2014; Ionesco et al., 2016). The third is the asymmetry in capacity to shape solutions and response strategies, such that the worst-affected states, groups, and individuals are not always well represented (Robinson and Shine, 2018). Fourth, there is an asymmetry in future response capacity: some states, groups, and places are at risk of being left behind as the world progresses to a low-carbon economy (Fleurbaey et al., 2014; Shue, 2014; Humphreys, 2017).

A sizeable and growing literature exists on how best to operationalize climate equity considerations, drawing on other concepts mentioned in the Paris Agreement, notably its explicit reference to human rights (OHCHR, 2009; Caney, 2010; Adger et al., 2014; Fleurbaey et al., 2014; IBA, 2014; Knox, 2015; Duyck et al., 2018; Robinson and Shine, 2018). Human rights comprise internationally agreed norms that align with the Paris ambitions of poverty eradication, sustainable development, and the reduction of vulnerability (Caney, 2010; Fleurbaey et al., 2014; OHCHR, 2015). In addition to defining substantive rights (such as to life, health, and shelter) and procedural rights (such as to information and participation), human rights instruments prioritise the rights of marginalized groups, children, vulnerable and indigenous persons, and those discriminated against on grounds such as gender, race, age or disability (OHCHR, 2017). Several international human rights obligations are relevant to the implementation of climate actions and consonant with UNFCCC undertakings in the areas of mitigation, adaptation, finance, and technology transfer (Knox, 2015; OHCHR, 2015; Humphreys, 2017).

Much of this literature is still new and evolving (Holz et al., 2017; Dooley et al., 2018; Klinsky and Winkler, 2018), permitting the present report to examine some broader equity concerns raised both by possible failure to limit warming to 1.5°C and by the range of ambitious mitigation efforts that may be undertaken to achieve that limit. Any comparison between 1.5°C and higher levels of warming implies risk assessments and value judgements and cannot straightforwardly be reduced to a cost-benefit analysis (Kolstad et al., 2014). However, different levels of warming can nevertheless be understood in terms of their different implications for equity – that is, in the comparative distribution of benefits and burdens for specific states, persons, or generations, and in terms of their likely impacts on sustainable development and poverty (see especially Sections 2.3.4.2, 2.5, 3.4.5–3.4.13, 3.6, 5.4.1, 5.4.2, 5.6 and Cross-Chapter boxes 6 in Chapter 3 and 12 in Chapter 5).

1.1.2 Eradication of Poverty

This report assesses the role of poverty and its eradication in the context of strengthening the global response to the threat of climate change and sustainable development. A wide range of definitions for *poverty* exist. The AR5 discussed 'poverty' in terms of its multidimensionality, referring to 'material circumstances' (e.g., needs, patterns of deprivation, or limited resources), as well as to economic conditions (e.g., standard of living, inequality, or economic position), and/or social relationships (e.g., social class, dependency, lack of basic security, exclusion, or lack of entitlement; Olsson et al., 2014). The UNDP now uses a Multidimensional Poverty Index and estimates that about 1.5 billion people globally live in multidimensional poverty, especially in rural areas of South Asia and Sub-Saharan Africa, with an additional billion at risk of falling into poverty (UNDP, 2016).

A large and rapidly growing body of knowledge explores the connections between climate change and poverty. Climatic variability and climate change are widely recognized as factors that may exacerbate poverty, particularly in countries and regions where poverty levels are high (Leichenko and Silva, 2014). The AR5 noted that climate change-driven impacts often act as a threat multiplier in that the impacts of climate change compound other drivers of poverty (Olsson et al., 2014). Many vulnerable and poor people are dependent on activities such as agriculture that are highly susceptible to temperature increases and variability in precipitation patterns (Shiferaw et al., 2014; Miyan, 2015). Even modest changes in rainfall and temperature patterns can push marginalized people into poverty as they lack the means to recover from associated impacts. Extreme events, such as floods, droughts, and heat waves, especially when they occur in series, can significantly erode poor people's assets and further undermine their livelihoods in terms of labour productivity, housing, infrastructure and social networks (Olsson et al., 2014).

1.1.3 Sustainable Development and a 1.5°C Warmer World

AR5 (IPCC, 2014c) noted with *high confidence* that 'equity is an integral dimension of sustainable development' and that 'mitigation and adaptation measures can strongly affect broader sustainable

development and equity objectives' (Fleurbay et al., 2014). Limiting global warming to 1.5°C would require substantial societal and technological transformations, dependent in turn on global and regional sustainable development pathways. A range of pathways, both sustainable and not, are explored in this report, including implementation strategies to understand the enabling conditions and challenges required for such a transformation. These pathways and connected strategies are framed within the context of sustainable development, and in particular the United Nations 2030 Agenda for Sustainable Development (UN, 2015b) and Cross-Chapter Box 4 on SDGs (in this chapter). The feasibility of staying within 1.5°C depends upon a range of enabling conditions with geophysical, environmental–ecological, technological, economic, socio-cultural, and institutional dimensions. Limiting warming to 1.5°C also involves identifying technology and policy levers to accelerate the pace of transformation (see Chapter 4). Some pathways are more consistent than others with the requirements for sustainable development (see Chapter 5). Overall, the three-pronged emphasis on sustainable development, resilience, and transformation provides Chapter 5 an opportunity to assess the conditions of simultaneously reducing societal vulnerabilities, addressing entrenched inequalities, and breaking the circle of poverty.

The feasibility of any global commitment to a 1.5°C pathway depends, in part, on the cumulative influence of the nationally determined contributions (NDCs), committing nation states to specific GHG emission reductions. The current NDCs, extending only to 2030, do not limit warming to 1.5°C. Depending on mitigation decisions after 2030, they cumulatively track toward a warming of 3°–4°C above pre-industrial temperatures by 2100, with the potential for further warming thereafter (Rogelj et al., 2016a; UNFCCC, 2016). The analysis of pathways in this report reveals opportunities for greater decoupling of economic growth from GHG emissions. Progress towards limiting warming to 1.5°C requires a significant acceleration of this trend. AR5 concluded that climate change constrains possible development paths, that synergies and trade-offs exist between climate responses and socio-economic contexts, and that opportunities for effective climate responses overlap with opportunities for sustainable development, noting that many existing societal patterns of consumption are intrinsically unsustainable (Fleurbay et al., 2014).

1.2 Understanding 1.5°C: Reference Levels, Probability, Transience, Overshoot, and Stabilization

1.2.1 Working Definitions of 1.5°C and 2°C Warming Relative to Pre-Industrial Levels

What is meant by 'the increase in global average temperature... above pre-industrial levels' referred to in the Paris Agreement depends on the choice of pre-industrial reference period, whether 1.5°C refers to total warming or the human-induced component of that warming, and which variables and geographical coverage are used to define global average temperature change. The cumulative impact of these definitional ambiguities (e.g., Hawkins et al., 2017; Pfleiderer et al., 2018) is comparable to natural multi-decadal temperature variability

on continental scales (Deser et al., 2012) and primarily affects the historical period, particularly that prior to the early 20th century when data is sparse and of less certain quality. Most practical mitigation and adaptation decisions do not depend on quantifying historical warming to this level of precision, but a consistent working definition is necessary to ensure consistency across chapters and figures. We adopt definitions that are as consistent as possible with key findings of AR5 with respect to historical warming.

This report defines 'warming', unless otherwise qualified, as an increase in multi-decade global mean surface temperature (GMST) above pre-industrial levels. Specifically, warming at a given point in time is defined as the global average of combined land surface air and sea surface temperatures for a 30-year period centred on that time, expressed relative to the reference period 1850–1900 (adopted for consistency with Box SPM.1 Figure 1 of IPCC (2014a)) 'as an approximation of pre-industrial levels', excluding the impact of natural climate fluctuations within that 30-year period and assuming any secular trend continues throughout that period, extrapolating into the future if necessary. There are multiple ways of accounting for natural fluctuations and trends (e.g., Foster and Rahmstorf, 2011; Haustein et al., 2017; Medhaug et al., 2017; Folland et al., 2018; Visser et al., 2018), but all give similar results. A major volcanic eruption might temporarily reduce observed global temperatures, but would not reduce warming as defined here (Bethke et al., 2017). Likewise, given that the level of warming is currently increasing at 0.3°C–0.7°C per 30 years (*likely* range quoted in Kirtman et al., 2013 and supported by Folland et al., 2018), the level of warming in 2017 was 0.15°C–0.35°C higher than average warming over the 30-year period 1988–2017.

In summary, this report adopts a working definition of '1.5°C relative to pre-industrial levels' that corresponds to global average combined land surface air and sea surface temperatures either 1.5°C warmer than the average of the 51-year period 1850–1900, 0.87°C warmer than the 20-year period 1986–2005, or 0.63°C warmer than the decade 2006–2015. These offsets are based on all available published global datasets, combined and updated, which show that 1986–2005 was 0.63°C warmer than 1850–1900 (with a 5–95% range of 0.57°C–0.69°C based on observational uncertainties alone), and 2006–2015 was 0.87°C warmer than 1850–1900 (with a *likely* range of 0.75°C–0.99°C, also accounting for the possible impact of natural fluctuations). Where possible, estimates of impacts and mitigation pathways are evaluated relative to these more recent periods. Note that the 5–95% intervals often quoted in square brackets in AR5 correspond to *very likely* ranges, while *likely* ranges correspond to 17–83%, or the central two-thirds, of the distribution of uncertainty.

1.2.1.1 Definition of global average temperature

The IPCC has traditionally defined changes in observed GMST as a weighted average of near-surface air temperature (SAT) changes over land and sea surface temperature (SST) changes over the oceans (Morice et al., 2012; Hartmann et al., 2013), while modelling studies have typically used a simple global average SAT. For ambitious mitigation goals, and under conditions of rapid warming or declining sea ice (Berger et al., 2017), the difference can be significant. Cowtan

et al. (2015) and Richardson et al. (2016) show that the use of blended SAT/SST data and incomplete coverage together can give approximately 0.2°C less warming from the 19th century to the present relative to the use of complete global-average SAT (Stocker et al., 2013, Figure TFE8.1 and Figure 1.2). However, Richardson et al. (2018) show that this is primarily an issue for the interpretation of the historical record to date, with less absolute impact on projections of future changes, or estimated emissions budgets, under ambitious mitigation scenarios.

The three GMST reconstructions used in AR5 differ in their treatment of missing data. GISTEMP (Hansen et al., 2010) uses interpolation to infer trends in poorly observed regions like the Arctic (although even this product is spatially incomplete in the early record), while NOAA GlobalTemp (Vose et al., 2012) and HadCRUT (Morice et al., 2012) are progressively closer to a simple average of available observations. Since the AR5, considerable effort has been devoted to more sophisticated statistical modelling to account for the impact

of incomplete observation coverage (Rohde et al., 2013; Cowtan and Way, 2014; Jones, 2016). The main impact of statistical infilling is to increase estimated warming to date by about 0.1°C (Richardson et al., 2018 and Table 1.1).

We adopt a working definition of warming over the historical period based on an average of the four available global datasets that are supported by peer-reviewed publications: the three datasets used in the AR5, updated (Karl et al., 2015), together with the Cowtan-Way infilled dataset (Cowtan and Way, 2014). A further two datasets, Berkeley Earth (Rohde et al., 2013) and that of the Japan Meteorological Agency (JMA), are provided in Table 1.1. This working definition provides an updated estimate of 0.86°C for the warming over the period 1880–2012 based on a linear trend. This quantity was quoted as 0.85°C in the AR5. Hence the inclusion of the Cowtan-Way dataset does not introduce any inconsistency with the AR5, whereas redefining GMST to represent global SAT could increase this figure by up to 20% (Table 1.1, blue lines in Figure 1.2 and Richardson et al., 2016).

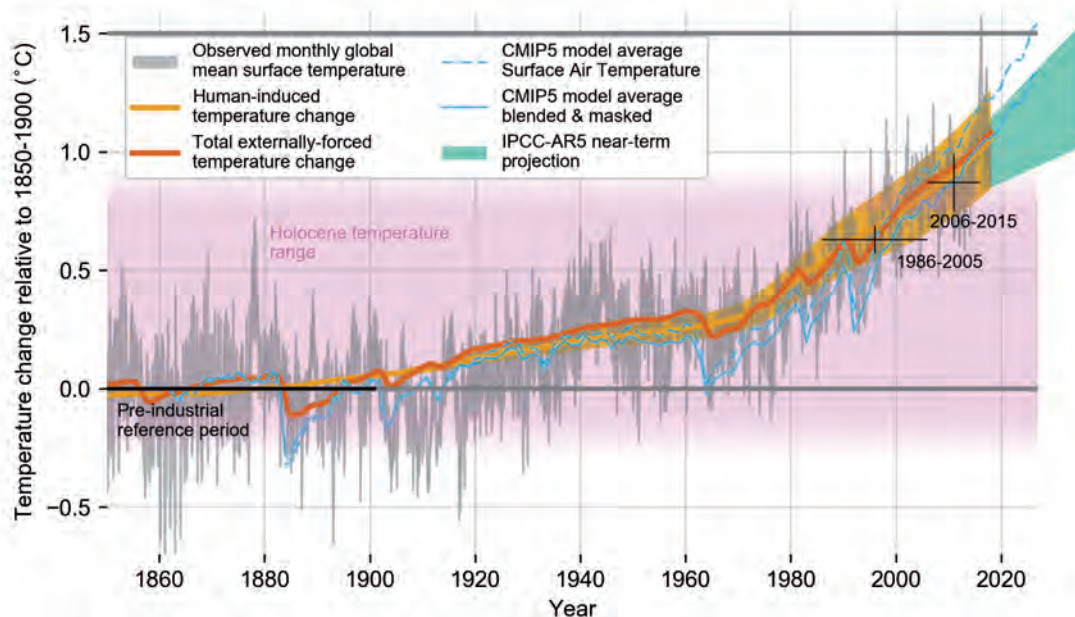


Figure 1.2 | Evolution of global mean surface temperature (GMST) over the period of instrumental observations. Grey shaded line shows monthly mean GMST in the HadCRUT4, NOAA GlobalTemp, GISTEMP and Cowtan-Way datasets, expressed as departures from 1850–1900, with varying grey line thickness indicating inter-dataset range. All observational datasets shown represent GMST as a weighted average of near surface air temperature over land and sea surface temperature over oceans. Human-induced (yellow) and total (human- and naturally-forced, orange) contributions to these GMST changes are shown calculated following Otto et al. (2015) and Hausteine et al. (2017). Fractional uncertainty in the level of human-induced warming in 2017 is set equal to $\pm 20\%$ based on multiple lines of evidence. Thin blue lines show the modelled global mean surface air temperature (dashed) and blended surface air and sea surface temperature accounting for observational coverage (solid) from the CMIP5 historical ensemble average extended with RCP8.5 forcing (Cowtan et al., 2015; Richardson et al., 2018). The pink shading indicates a range for temperature fluctuations over the Holocene (Marcott et al., 2013). Light green plume shows the AR5 prediction for average GMST over 2016–2035 (Kirtman et al., 2013). See Supplementary Material 1.SM for further details.

1.2.1.2 Choice of reference period

Any choice of reference period used to approximate ‘pre-industrial’ conditions is a compromise between data coverage and representativeness of typical pre-industrial solar and volcanic forcing conditions. This report adopts the 51-year reference period, 1850–1900 inclusive, assessed as an approximation of pre-industrial levels in AR5 (Box TS.5, Figure 1 of Field et al., 2014). The years 1880–1900 are subject to strong but uncertain volcanic forcing, but

in the HadCRUT4 dataset, average temperatures over 1850–1879, prior to the largest eruptions, are less than 0.01°C from the average for 1850–1900. Temperatures rose by 0.0°C–0.2°C from 1720–1800 to 1850–1900 (Hawkins et al., 2017), but the anthropogenic contribution to this warming is uncertain (Abram et al., 2016; Schurer et al., 2017). The 18th century represents a relatively cool period in the context of temperatures since the mid-Holocene (Marcott et al., 2013; Lüning and Vahrenholt, 2017; Marsicek et al., 2018), which is indicated by the pink shaded region in Figure 1.2.

Projections of responses to emission scenarios, and associated impacts, may use a more recent reference period, offset by historical observations, to avoid conflating uncertainty in past and future changes (e.g., Hawkins et al., 2017; Millar et al., 2017b; Simmons et al., 2017). Two recent reference periods are used in this report: 1986–2005 and 2006–2015. In the latter case, when using a single decade to represent a 30-year average centred on that decade, it is important to consider the potential impact of internal climate variability. The years 2008–2013 were characterised by persistent cool conditions in the Eastern Pacific (Kosaka and Xie, 2013; Medhaug et al., 2017), related to both the El Niño-Southern Oscillation (ENSO) and, potentially, multi-decadal Pacific variability (e.g., England et al., 2014), but these were partially compensated for by El Niño conditions in 2006 and 2015. Likewise, volcanic activity depressed temperatures in 1986–2005, partly offset by the very strong El Niño event in 1998. Figure 1.2 indicates that natural variability (internally generated and externally driven) had little net impact on average temperatures over 2006–2015, in that the average temperature of the decade

is similar to the estimated externally driven warming. When solar, volcanic and ENSO-related variability is taken into account following the procedure of Foster and Rahmstorf (2011), there is no indication of average temperatures in either 1986–2005 or 2006–2015 being substantially biased by short-term variability (see Supplementary Material 1.SM.2). The temperature difference between these two reference periods (0.21°C–0.27°C over 15 years across available datasets) is also consistent with the AR5 assessment of the current warming rate of 0.3°C–0.7°C over 30 years (Kirtman et al., 2013).

On the definition of warming used here, warming to the decade 2006–2015 comprises an estimate of the 30-year average centred on this decade, or 1996–2025, assuming the current trend continues and that any volcanic eruptions that might occur over the final seven years are corrected for. Given this element of extrapolation, we use the AR5 near-term projection to provide a conservative uncertainty range. Combining the uncertainty in observed warming to 1986–2005 ($\pm 0.06^\circ\text{C}$) with the *likely* range in the current warming trend as

Table 1.1 | Observed increase in global average surface temperature in various datasets.

Numbers in square brackets correspond to 5–95% uncertainty ranges from individual datasets, encompassing known sources of observational uncertainty only.

Diagnostic / dataset	1850–1900 to (1) 2006–2015	1850–1900 to (2) 1986–2005	1986–2005 to (3) 2006–2015	1850–1900 to (4) 1981–2010	1850–1900 to (5) 1998–2017	Trend (6) 1880–2012	Trend (6) 1880–2015
HadCRUT4.6	0.84 [0.79–0.89]	0.60 [0.57–0.66]	0.22 [0.21–0.23]	0.62 [0.58–0.67]	0.83 [0.78–0.88]	0.83 [0.77–0.90]	0.88 [0.83–0.95]
NOAAGlobalTemp (7)	0.86	0.62	0.22	0.63	0.85	0.85	0.91
GISTEMP (7)	0.89	0.65	0.23	0.66	0.88	0.89	0.94
Cowtan-Way	0.91 [0.85–0.99]	0.65 [0.60–0.72]	0.26 [0.25–0.27]	0.65 [0.60–0.72]	0.88 [0.82–0.96]	0.88 [0.79–0.98]	0.93 [0.85–1.03]
Average (8)	0.87	0.63	0.23	0.64	0.86	0.86	0.92
Berkeley (9)	0.98	0.73	0.25	0.73	0.97	0.97	1.02
JMA (9)	0.82	0.59	0.17	0.60	0.81	0.82	0.87
ERA-Interim	N/A	N/A	0.26	N/A	N/A	N/A	N/A
JRA-55	N/A	N/A	0.23	N/A	N/A	N/A	N/A
CMIP5 global SAT (10)	0.99 [0.65–1.37]	0.62 [0.38–0.94]	0.38 [0.24–0.62]	0.62 [0.34–0.93]	0.89 [0.62–1.29]	0.81 [0.58–1.31]	0.86 [0.63–1.39]
CMIP5 SAT/SST blend-masked	0.86 [0.54–1.18]	0.50 [0.31–0.79]	0.34 [0.19–0.54]	0.48 [0.26–0.79]	0.75 [0.52–1.11]	0.68 [0.45–1.08]	0.74 [0.51–1.14]

Notes:

- 1) Most recent reference period used in this report.
- 2) Most recent reference period used in AR5.
- 3) Difference between recent reference periods.
- 4) Current WMO standard reference periods.
- 5) Most recent 20-year period.
- 6) Linear trends estimated by a straight-line fit, expressed in degrees yr⁻¹ multiplied by 133 or 135 years respectively, with uncertainty ranges incorporating observational uncertainty only.
- 7) To estimate changes in the NOAAGlobalTemp and GISTEMP datasets relative to the 1850–1900 reference period, warming is computed relative to 1850–1900 using the HadCRUT4.6 dataset and scaled by the ratio of the linear trend 1880–2015 in the NOAAGlobalTemp or GISTEMP dataset with the corresponding linear trend computed from HadCRUT4.
- 8) Average of diagnostics derived – see (7) – from four peer-reviewed global datasets, HadCRUT4.6, NOAA, GISTEMP & Cowtan-Way. Note that differences between averages may not coincide with average differences because of rounding.
- 9) No peer-reviewed publication available for these global combined land–sea datasets.
- 10) CMIP5 changes estimated relative to 1861–80 plus 0.02°C for the offset in HadCRUT4.6 from 1850–1900. CMIP5 values are the mean of the RCP8.5 ensemble, with 5–95% ensemble range. They are included to illustrate the difference between a complete global surface air temperature record (SAT) and a blended surface air and sea surface temperature (SST) record accounting for incomplete coverage (masked), following Richardson et al. (2016). Note that 1986–2005 temperatures in CMIP5 appear to have been depressed more than observed temperatures by the eruption of Mount Pinatubo.

assessed by AR5 ($\pm 0.2^\circ\text{C}/30$ years), assuming these are uncorrelated, and using observed warming relative to 1850–1900 to provide the central estimate (no evidence of bias from short-term variability), gives an assessed warming to the decade 2006–2015 of 0.87°C with a $\pm 0.12^\circ\text{C}$ *likely* range. This estimate has the advantage of traceability to the AR5, but more formal methods of quantifying externally driven warming (e.g., Bindoff et al., 2013; Jones et al., 2016; Hausteine et al., 2017; Ribes et al., 2017), which typically give smaller ranges of uncertainty, may be adopted in the future.

1.2.1.3 Total versus human-induced warming and warming rates

Total warming refers to the actual temperature change, irrespective of cause, while human-induced warming refers to the component of that warming that is attributable to human activities. Mitigation studies focus on human-induced warming (that is not subject to internal climate variability), while studies of climate change impacts typically refer to total warming (often with the impact of internal variability minimised through the use of multi-decade averages).

In the absence of strong natural forcing due to changes in solar or volcanic activity, the difference between total and human-induced warming is small: assessing empirical studies quantifying solar and volcanic contributions to GMST from 1890 to 2010, AR5 (Figure 10.6 of Bindoff et al., 2013) found their net impact on warming over the full period to be less than plus or minus 0.1°C . Figure 1.2 shows that the level of human-induced warming has been indistinguishable from total observed warming since 2000, including over the decade 2006–2015. Bindoff et al. (2013) assessed the magnitude of human-induced warming over the period 1951–2010 to be 0.7°C (*likely* between 0.6°C and 0.8°C), which is slightly greater than the 0.65°C observed warming over this period (Figures 10.4 and 10.5) with a *likely* range of $\pm 14\%$. The key surface temperature attribution studies underlying this finding (Gillett et al., 2013; Jones et al., 2013; Ribes and Terray, 2013) used temperatures since the 19th century to constrain human-induced warming, and so their results are equally applicable to the attribution of causes of warming over longer periods. Jones et al. (2016) show (Figure 10) human-induced warming trends over the period 1905–2005 to be indistinguishable from the corresponding total observed warming trend accounting for natural variability using spatio-temporal detection patterns from 12 out of 15 CMIP5 models and from the multi-model average. Figures from Ribes and Terray (2013), show the anthropogenic contribution to the observed linear warming trend 1880–2012 in the HadCRUT4 dataset (0.83°C in Table 1.1) to be 0.86°C using a multi-model average global diagnostic, with a 5–95% confidence interval of 0.72°C – 1.00°C (see figure 1.SM.6). In all cases, since 2000 the estimated combined contribution of solar and volcanic activity to warming relative to 1850–1900 is found to be less than $\pm 0.1^\circ\text{C}$ (Gillett et al., 2013), while anthropogenic warming is indistinguishable from, and if anything slightly greater than, the total observed warming, with 5–95% confidence intervals typically around $\pm 20\%$.

Hausteine et al. (2017) give a 5–95% confidence interval for human-induced warming in 2017 of 0.87°C – 1.22°C , with a best estimate of 1.02°C , based on the HadCRUT4 dataset accounting

for observational and forcing uncertainty and internal variability. Applying their method to the average of the four datasets shown in Figure 1.2 gives an average level of human-induced warming in 2017 of 1.04°C . They also estimate a human-induced warming trend over the past 20 years of 0.17°C (0.13°C – 0.33°C) per decade, consistent with estimates of the total observed trend of Foster and Rahmstorf (2011) ($0.17^\circ \pm 0.03^\circ\text{C}$ per decade, uncertainty in linear trend only), Folland et al. (2018) and Kirtman et al. (2013) (0.3°C – 0.7°C over 30 years, or 0.1°C – 0.23°C per decade, *likely* range), and a best-estimate warming rate over the past five years of $0.215^\circ\text{C}/\text{decade}$ (Leach et al., 2018). Drawing on these multiple lines of evidence, human-induced warming is assessed to have reached 1.0°C in 2017, having increased by 0.13°C from the mid-point of 2006–2015, with a *likely* range of 0.8°C to 1.2°C (reduced from 5–95% to account for additional forcing and model uncertainty), increasing at 0.2°C per decade (with a *likely* range of 0.1°C to 0.3°C per decade: estimates of human-induced warming given to 0.1°C precision only).

Since warming is here defined in terms of a 30-year average, corrected for short-term natural fluctuations, when warming is considered to be at 1.5°C , global temperatures would fluctuate equally on either side of 1.5°C in the absence of a large cooling volcanic eruption (Bethke et al., 2017). Figure 1.2 indicates there is a substantial chance of GMST in a single month fluctuating over 1.5°C between now and 2020 (or, by 2030, for a longer period: Henley and King, 2017), but this would not constitute temperatures ‘reaching 1.5°C ’ on our working definition. Rogelj et al. (2017) show limiting the probability of annual GMST exceeding 1.5°C to less than one-year-in-20 would require limiting warming, on the definition used here, to 1.31°C or lower.

1.2.2 Global versus Regional and Seasonal Warming

Warming is not observed or expected to be spatially or seasonally uniform (Collins et al., 2013). A 1.5°C increase in GMST will be associated with warming substantially greater than 1.5°C in many land regions, and less than 1.5°C in most ocean regions. This is illustrated by Figure 1.3, which shows an estimate of the observed change in annual and seasonal average temperatures between the 1850–1900 pre-industrial reference period and the decade 2006–2015 in the Cowtan-Way dataset. These regional changes are associated with an observed GMST increase of 0.91°C in the dataset shown here, or 0.87°C in the four-dataset average (Table 1.1). This observed pattern reflects an on-going transient warming: features such as enhanced warming over land may be less pronounced, but still present, in equilibrium (Collins et al., 2013). This figure illustrates the magnitude of spatial and seasonal differences, with many locations, particularly in Northern Hemisphere mid-latitude winter (December–February), already experiencing regional warming more than double the global average. Individual seasons may be substantially warmer, or cooler, than these expected changes in the long-term average.

1.2.3 Definition of 1.5°C Pathways: Probability, Transience, Stabilization and Overshoot

Pathways considered in this report, consistent with available literature on 1.5°C , primarily focus on the time scale up to 2100, recognising that the evolution of GMST after 2100 is also important. Two broad

Regional warming in the decade 2006–2015 relative to preindustrial

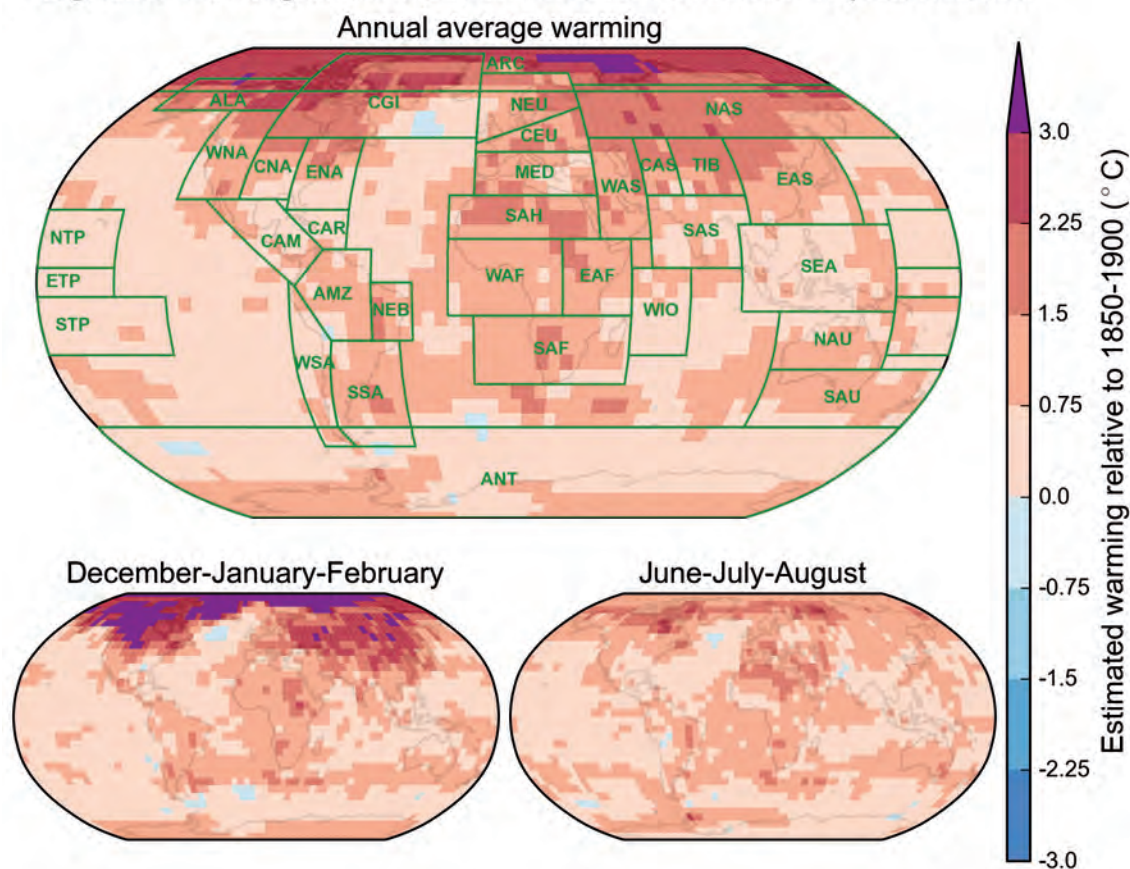


Figure 1.3 | Spatial and seasonal pattern of present-day warming: Regional warming for the 2006–2015 decade relative to 1850–1900 for the annual mean (top), the average of December, January, and February (bottom left) and for June, July, and August (bottom right). Warming is evaluated by regressing regional changes in the Cowtan and Way (2014) dataset onto the total (combined human and natural) externally forced warming (yellow line in Figure 1.2). See Supplementary Material 1.SM for further details and versions using alternative datasets. The definition of regions (green boxes and labels in top panel) is adopted from the AR5 (Christensen et al., 2013).

categories of 1.5°C pathways can be used to characterise mitigation options and impacts: pathways in which warming (defined as 30-year averaged GMST relative to pre-industrial levels, see Section 1.2.1) remains below 1.5°C throughout the 21st century, and pathways in which warming temporarily exceeds (‘overshoots’) 1.5°C and returns to 1.5°C either before or soon after 2100. Pathways in which warming exceeds 1.5°C before 2100, but might return to that level in some future century, are not considered 1.5°C pathways.

Because of uncertainty in the climate response, a ‘prospective’ mitigation pathway (see Cross-Chapter Box 1 in this chapter), in which emissions are prescribed, can only provide a level of probability of warming remaining below a temperature threshold. This probability cannot be quantified precisely since estimates depend on the method used (Rogelj et al., 2016b; Millar et al., 2017b; Goodwin et al., 2018; Tokarska and Gillett, 2018). This report defines a ‘1.5°C pathway’ as a pathway of emissions and associated possible temperature responses in which the majority of approaches using presently available information assign a probability of approximately one-in-two to two-in-three to warming remaining below 1.5°C or, in the case of an overshoot pathway, to warming returning to 1.5°C by around 2100 or earlier. Recognizing the very different potential impacts and risks associated with high-overshoot pathways, this report singles

out 1.5°C pathways with no or limited (<0.1°C) overshoot in many instances and pursues efforts to ensure that when the term ‘1.5°C pathway’ is used, the associated overshoot is made explicit where relevant. In Chapter 2, the classification of pathways is based on one modelling approach to avoid ambiguity, but probabilities of exceeding 1.5°C are checked against other approaches to verify that they lie within this approximate range. All these absolute probabilities are imprecise, depend on the information used to constrain them, and hence are expected to evolve in the future. Imprecise probabilities can nevertheless be useful for decision-making, provided the imprecision is acknowledged (Hall et al., 2007; Kriegler et al., 2009; Simpson et al., 2016). Relative and rank probabilities can be assessed much more consistently: approaches may differ on the absolute probability assigned to individual outcomes, but typically agree on which outcomes are more probable.

Importantly, 1.5°C pathways allow a substantial (up to one-in-two) chance of warming still exceeding 1.5°C. An ‘adaptive’ mitigation pathway in which emissions are continuously adjusted to achieve a specific temperature outcome (e.g., Millar et al., 2017b) reduces uncertainty in the temperature outcome while increasing uncertainty in the emissions required to achieve it. It has been argued (Otto et al., 2015; Xu and Ramanathan, 2017) that achieving very ambitious

temperature goals will require such an adaptive approach to mitigation, but very few studies have been performed taking this approach (e.g., Jarvis et al., 2012).

Figure 1.4 illustrates categories of (a) 1.5°C pathways and associated (b) annual and (c) cumulative emissions of CO₂. It also shows (d) an example of a ‘time-integrated impact’ that continues to increase even after GMST has stabilised, such as sea level rise. This schematic assumes for the purposes of illustration that the fractional contribution of non-CO₂ climate forcers to total anthropogenic forcing (which is currently increasing, Myhre et al., 2017) is approximately constant from now on. Consequently, total human-induced warming is proportional to cumulative CO₂ emissions (solid line in c), and GMST stabilises when emissions reach zero. This is only the case in the most ambitious scenarios for non-CO₂ mitigation (Leach et al., 2018). A simple way of accounting for varying non-CO₂ forcing in Figure 1.4 would be to note that every 1 W m⁻² increase in non-CO₂ forcing between now and the decade or two immediately prior to the time of peak warming reduces cumulative CO₂ emissions consistent with the same peak warming by approximately 1100 GtCO₂, with a range of 900–1500 GtCO₂ (using values from AR5: Myhre et al., 2013; Allen et al., 2018; Jenkins et al., 2018; Cross-Chapter Box 2 in this chapter).

1.2.3.1 Pathways remaining below 1.5°C

In this category of 1.5°C pathways, human-induced warming either rises monotonically to stabilise at 1.5°C (Figure 1.4, brown lines) or peaks at or below 1.5°C and then declines (yellow lines). Figure 1.4b demonstrates that pathways remaining below 1.5°C require net annual CO₂ emissions to peak and decline to near zero or below, depending on the long-term adjustment of the carbon cycle and non-CO₂ emissions (Bowerman et al., 2013; Wigley, 2018). Reducing emissions to zero corresponds to stabilizing cumulative CO₂ emissions (Figure 1.4c, solid lines) and falling concentrations of CO₂ in the atmosphere (panel c dashed lines) (Matthews and Caldeira, 2008; Solomon et al., 2009), which is required to stabilize GMST if non-CO₂ climate forcings are constant and positive. Stabilizing atmospheric greenhouse gas concentrations would result in continued warming (see Section 1.2.4).

If emission reductions do not begin until temperatures are close to the proposed limit, pathways remaining below 1.5°C necessarily involve much faster rates of net CO₂ emission reductions (Figure 1.4, green lines), combined with rapid reductions in non-CO₂ forcing and these pathways also reach 1.5°C earlier. Note that the emissions associated with these schematic temperature pathways may not correspond to feasible emission scenarios, but they do illustrate the fact that the timing of net zero emissions does not in itself determine peak warming: what matters is total cumulative emissions up to that

time. Hence every year’s delay before initiating emission reductions decreases by approximately two years the remaining time available to reach zero emissions on a pathway still remaining below 1.5°C (Allen and Stocker, 2013; Leach et al., 2018).

1.2.3.2 Pathways temporarily exceeding 1.5°C

With the pathways in this category, also referred to as overshoot pathways, GMST rises above 1.5°C relative to pre-industrial before peaking and returning to 1.5°C around or before 2100 (Figure 1.4, blue lines), subsequently either stabilising or continuing to fall. This allows initially slower or delayed emission reductions, but lowering GMST requires net negative global CO₂ emissions (net anthropogenic removal of CO₂; Figure 1.4b). Cooling, or reduced warming, through sustained reductions of net non-CO₂ climate forcing (Cross-Chapter Box 2 in this chapter) is also required, but their role is limited because emissions of most non-CO₂ forcers cannot be reduced to below zero. Hence the feasibility and availability of large-scale CO₂ removal limits the possible rate and magnitude of temperature decline. In this report, overshoot pathways are referred to as 1.5°C pathways, but qualified by the amount of the temperature overshoot, which can have a substantial impact on irreversible climate change impacts (Mathesius et al., 2015; Tokarska and Zickfeld, 2015).

1.2.3.3 Impacts at 1.5°C warming associated with different pathways: transience versus stabilisation

Figure 1.4 also illustrates time scales associated with different impacts. While many impacts scale with the change in GMST itself, some (such as those associated with ocean acidification) scale with the change in atmospheric CO₂ concentration, indicated by the fraction of cumulative CO₂ emissions remaining in the atmosphere (dotted lines in Figure 1.4c). Others may depend on the rate of change of GMST, while ‘time-integrated impacts’, such as sea level rise, shown in Figure 1.4d continue to increase even after GMST has stabilised.

Hence impacts that occur when GMST reaches 1.5°C could be very different depending on the pathway to 1.5°C. CO₂ concentrations will be higher as GMST rises past 1.5°C (transient warming) than when GMST has stabilized at 1.5°C, while sea level and, potentially, global mean precipitation (Pendergrass et al., 2015) would both be lower (see Figure 1.4). These differences could lead to very different impacts on agriculture, on some forms of extreme weather (e.g., Baker et al., 2018), and on marine and terrestrial ecosystems (e.g., Mitchell et al., 2017 and Boxes 3.1 and 3.2). Sea level would be higher still if GMST returns to 1.5°C after an overshoot (Figure 1.4 d), with potentially significantly different impacts in vulnerable regions. Temperature overshoot could also cause irreversible impacts (see Chapter 3).

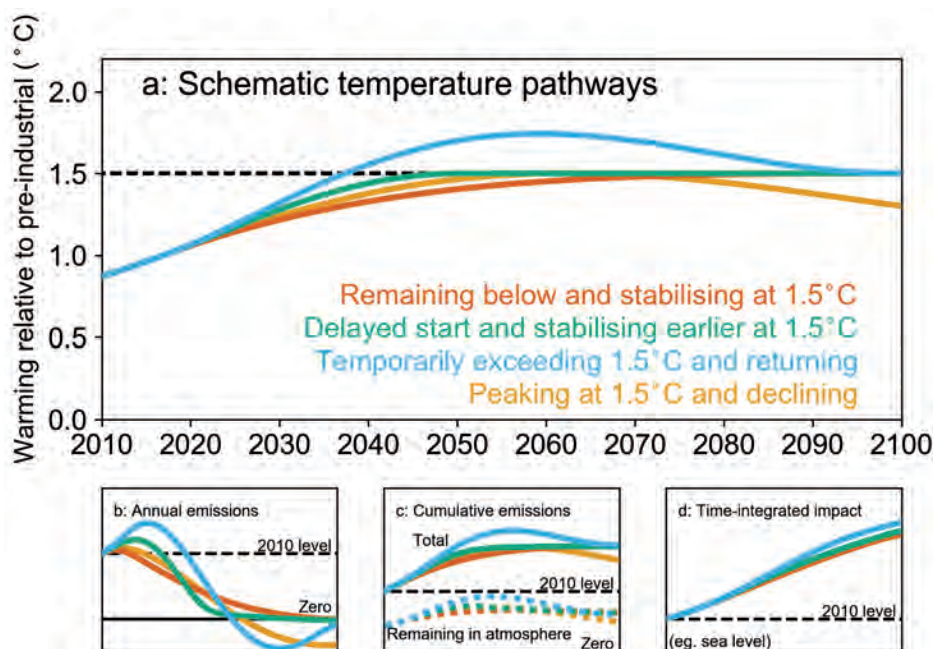


Figure 1.4 | Different 1.5°C pathways¹: Schematic illustration of the relationship between (a) global mean surface temperature (GMST) change; (b) annual rates of CO₂ emissions, assuming constant fractional contribution of non-CO₂ forcing to total human-induced warming; (c) total cumulative CO₂ emissions (solid lines) and the fraction thereof remaining in the atmosphere (dashed lines; these also indicates changes in atmospheric CO₂ concentrations); and (d) a time-integrated impact, such as sea level rise, that continues to increase even after GMST has stabilized. Colours indicate different 1.5°C pathways. Brown: GMST remaining below and stabilizing at 1.5°C in 2100; Green: a delayed start but faster emission reductions pathway with GMST remaining below and reaching 1.5°C earlier; Blue: a pathway temporarily exceeding 1.5°C, with temperatures reduced to 1.5°C by net negative CO₂ emissions after temperatures peak; and Yellow: a pathway peaking at 1.5°C and subsequently declining. Temperatures are anchored to 1°C above pre-industrial in 2017; emissions–temperature relationships are computed using a simple climate model (Myhre et al., 2013; Millar et al., 2017a; Jenkins et al., 2018) with a lower value of the Transient Climate Response (TCR) than used in the quantitative pathway assessments in Chapter 2 to illustrate qualitative differences between pathways: this figure is not intended to provide quantitative information. The time-integrated impact is illustrated by the semi-empirical sea level rise model of Kopp et al. (2016).

Cross-Chapter Box 1 | Scenarios and Pathways

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Climate change scenarios have been used in IPCC assessments since the First Assessment Report (Leggett et al., 1992). The **SRES scenarios** (named after the IPCC Special Report on Emissions Scenarios published in 2000; IPCC, 2000), consist of four scenarios that do not take into account any future measures to limit greenhouse gas (GHG) emissions. Subsequently, many policy scenarios have been developed based upon them (Morita et al., 2001). The SRES scenarios are superseded by a set of scenarios based on the Representative Concentration Pathways (RCPs) and Shared Socio-Economic Pathways (SSPs) (Riahi et al., 2017). The RCPs comprise a set of four GHG concentration trajectories that jointly span a large range of plausible human-caused climate forcing ranging from 2.6 W m⁻² (RCP2.6) to 8.5 W m⁻² (RCP8.5) by the end of the 21st century (van Vuuren et al., 2011). They were used to develop climate projections in the Coupled Model Intercomparison Project Phase 5 (CMIP5; Taylor et al., 2012) and were assessed in the IPCC Fifth Assessment Report (AR5). Based on the CMIP5 ensemble, RCP2.6, provides a better than two-in-three chance of staying below 2°C and a median warming of 1.6°C relative to 1850–1900 in 2100 (Collins et al., 2013).

The SSPs were developed to complement the RCPs with varying socio-economic challenges to adaptation and mitigation. SSP-based scenarios were developed for a range of climate forcing levels, including the end-of-century forcing levels of the RCPs (Riahi et al., 2017) and a level below RCP2.6 to explore pathways limiting warming to 1.5°C above pre-industrial levels (Rogelj et al., 2018). The SSP-based 1.5°C pathways are assessed in Chapter 2 of this report. These scenarios offer an integrated perspective on socio-economic, energy-system (Bauer et al., 2017), land use (Popp et al., 2017), air pollution (Rao et al., 2017) and, GHG emissions developments (Riahi et al.,

¹ An animated version of Figure 1.4 will be embedded in the web-based version of this Special Report

Cross-Chapter Box 1 (continued)

2017). Because of their harmonised assumptions, scenarios developed with the SSPs facilitate the integrated analysis of future climate impacts, vulnerabilities, adaptation and mitigation.

Scenarios and Pathways in this Report

This report focuses on pathways that could limit the increase of global mean surface temperature (GMST) to 1.5°C above pre-industrial levels and pathways that align with the goals of sustainable development and poverty eradication. The pace and scale of mitigation and adaptation are assessed in the context of historical evidence to determine where unprecedented change is required (see Chapter 4). Other scenarios are also assessed, primarily as benchmarks for comparison of mitigation, impacts, and/or adaptation requirements. These include baseline scenarios that assume no climate policy; scenarios that assume some kind of continuation of current climate policy trends and plans, many of which are used to assess the implications of the nationally determined contributions (NDCs); and scenarios holding warming below 2°C above pre-industrial levels. This report assesses the spectrum from global mitigation scenarios to local adaptation choices – complemented by a bottom-up assessment of individual mitigation and adaptation options, and their implementation (policies, finance, institutions, and governance, see Chapter 4). Regional, national, and local scenarios, as well as decision-making processes involving values and difficult trade-offs are important for understanding the challenges of limiting GMST increase to 1.5°C and are thus indispensable when assessing implementation.

Different climate policies result in different temperature pathways, which result in different levels of climate risks and actual climate impacts with associated long-term implications. Temperature pathways are classified into continued warming pathways (in the cases of baseline and reference scenarios), pathways that keep the temperature increase below a specific limit (like 1.5°C or 2°C), and pathways that temporarily exceed and later fall to a specific limit (overshoot pathways). In the case of a temperature overshoot, net negative CO₂ emissions are required to remove excess CO₂ from the atmosphere (Section 1.2.3).

In a ‘prospective’ mitigation pathway, emissions (or sometimes concentrations) are prescribed, giving a range of GMST outcomes because of uncertainty in the climate response. Prospective pathways are considered ‘1.5°C pathways’ in this report if, based on current knowledge, the majority of available approaches assign an approximate probability of one-in-two to two-in-three to temperatures either remaining below 1.5°C or returning to 1.5°C either before or around 2100. Most pathways assessed in Chapter 2 are prospective pathways, and therefore even ‘1.5°C pathways’ are also associated with risks of warming higher than 1.5°C, noting that many risks increase non-linearly with increasing GMST. In contrast, the ‘risks of warming of 1.5°C’ assessed in Chapter 3 refer to risks in a world in which GMST is either passing through (transient) or stabilized at 1.5°C, without considering probabilities of different GMST levels (unless otherwise qualified). To stay below any desired temperature limit, mitigation measures and strategies would need to be adjusted as knowledge of the climate response is updated (Millar et al., 2017b; Emori et al., 2018). Such pathways can be called ‘adaptive’ mitigation pathways. Given there is always a possibility of a greater-than-expected climate response (Xu and Ramanathan, 2017), adaptive mitigation pathways are important to minimise climate risks, but need also to consider the risks and feasibility (see Cross-Chapter Box 3 in this chapter) of faster-than-expected emission reductions. Chapter 5 includes assessments of two related topics: aligning mitigation and adaptation pathways with sustainable development pathways, and transformative visions for the future that would support avoiding negative impacts on the poorest and most disadvantaged populations and vulnerable sectors.

Definitions of Scenarios and Pathways

Climate scenarios and pathways are terms that are sometimes used interchangeably, with a wide range of overlapping definitions (Rosenbloom, 2017).

A ‘**scenario**’ is an internally consistent, plausible, and integrated description of a possible future of the human–environment system, including a narrative with qualitative trends and quantitative projections (IPCC, 2000). Climate change scenarios provide a framework for developing and integrating projections of emissions, climate change, and climate impacts, including an assessment of their inherent uncertainties. The long-term and multi-faceted nature of climate change requires climate scenarios to describe how socio-economic trends in the 21st century could influence future energy and land use, resulting emissions and the evolution of human vulnerability and exposure. Such driving forces include population, GDP, technological innovation, governance and lifestyles. Climate change scenarios are used for analysing and contrasting climate policy choices.

The notion of a ‘**pathway**’ can have multiple meanings in the climate literature. It is often used to describe the temporal evolution of a set of scenario features, such as GHG emissions and socio-economic development. As such, it can describe individual scenario components or sometimes be used interchangeably with the word ‘scenario’. For example, the RCPs describe GHG concentration trajectories (van Vuuren et al., 2011) and the SSPs are a set of narratives of societal futures augmented by quantitative projections of socio-economic determinants such as population, GDP and urbanization (Kriegler et al., 2012; O’Neill et al., 2014). Socio-economic

Cross-Chapter Box 1 (continued)

driving forces consistent with any of the SSPs can be combined with a set of climate policy assumptions (Kriegler et al., 2014) that together would lead to emissions and concentration outcomes consistent with the RCPs (Riahi et al., 2017). This is at the core of the scenario framework for climate change research that aims to facilitate creating scenarios integrating emissions and development pathways dimensions (Ebi et al., 2014; van Vuuren et al., 2014).

In other parts of the literature, 'pathway' implies a solution-oriented trajectory describing a pathway from today's world to achieving a set of future goals. **Sustainable Development Pathways** describe national and global pathways where climate policy becomes part of a larger sustainability transformation (Shukla and Chaturvedi, 2013; Fleurbaey et al., 2014; van Vuuren et al., 2015). The AR5 presented **climate-resilient pathways** as sustainable development pathways that combine the goals of adaptation and mitigation (Denton et al., 2014), more broadly defined as iterative processes for managing change within complex systems in order to reduce disruptions and enhance opportunities associated with climate change (IPCC, 2014a). The AR5 also introduced the notion of **climate-resilient development pathways**, with a more explicit focus on dynamic livelihoods, multi-dimensional poverty, structural inequalities, and equity among poor and non-poor people (Olsson et al., 2014). **Adaptation pathways** are understood as a series of adaptation choices involving trade-offs between short-term and long-term goals and values (Reisinger et al., 2014). They are decision-making processes sequenced over time with the purpose of deliberating and identifying socially salient solutions in specific places (Barnett et al., 2014; Wise et al., 2014; Fazey et al., 2016). There is a range of possible pathways for transformational change, often negotiated through iterative and inclusive processes (Harris et al., 2017; Fazey et al., 2018; Tàbara et al., 2018).

1.2.4 Geophysical Warming Commitment

It is frequently asked whether limiting warming to 1.5°C is 'feasible' (Cross-Chapter Box 3 in this chapter). There are many dimensions to this question, including the warming 'commitment' from past emissions of greenhouse gases and aerosol precursors. Quantifying commitment from past emissions is complicated by the very different behaviour of different climate forcers affected by human activity: emissions of long-lived greenhouse gases such as CO₂ and nitrous oxide (N₂O) have a very persistent impact on radiative forcing (Myhre et al., 2013), lasting from over a century (in the case of N₂O) to hundreds of thousands of years (for CO₂). The radiative forcing impact of short-lived climate forcers (SLCFs) such as methane (CH₄) and aerosols, in contrast, persists for at most about a decade (in the case of methane) down to only a few days. These different behaviours must be taken into account in assessing the implications of any approach to calculating aggregate emissions (Cross-Chapter Box 2 in this chapter).

Geophysical warming commitment is defined as the unavoidable future warming resulting from physical Earth system inertia. Different variants are discussed in the literature, including (i) the 'constant composition commitment' (CCC), defined by Meehl et al. (2007) as the further warming that would result if atmospheric concentrations of GHGs and other climate forcers were stabilised at the current level; and (ii) the 'zero emissions commitment' (ZEC), defined as the further warming that would still occur if all future anthropogenic emissions of greenhouse gases and aerosol precursors were eliminated instantaneously (Meehl et al., 2007; Collins et al., 2013).

The CCC is primarily associated with thermal inertia of the ocean (Hansen et al., 2005), and has led to the misconception that substantial future warming is inevitable (Matthews and Solomon, 2013). The CCC takes into account the warming from past emissions, but also includes warming from future emissions (declining but still non-zero) that are required to maintain a constant atmospheric

composition. It is therefore not relevant to the warming commitment from past emissions alone.

The ZEC, although based on equally idealised assumptions, allows for a clear separation of the response to past emissions from the effects of future emissions. The magnitude and sign of the ZEC depend on the mix of GHGs and aerosols considered. For CO₂, which takes hundreds of thousands of years to be fully removed from the atmosphere by natural processes following its emission (Eby et al., 2009; Ciais et al., 2013), the multi-century warming commitment from emissions to date in addition to warming already observed is estimated to range from slightly negative (i.e., a slight cooling relative to present-day) to slightly positive (Matthews and Caldeira, 2008; Lowe et al., 2009; Gillett et al., 2011; Collins et al., 2013). Some studies estimate a larger ZEC from CO₂, but for cumulative emissions much higher than those up to present day (Frölicher et al., 2014; Ehlert and Zickfeld, 2017). The ZEC from past CO₂ emissions is small because the continued warming effect from ocean thermal inertia is approximately balanced by declining radiative forcing due to CO₂ uptake by the ocean (Solomon et al., 2009; Goodwin et al., 2015; Williams et al., 2017). Thus, although present-day CO₂-induced warming is irreversible on millennial time scales (without human intervention such as active carbon dioxide removal or solar radiation modification; Section 1.4.1), past CO₂ emissions do not commit to substantial further warming (Matthews and Solomon, 2013).

Sustained net zero anthropogenic emissions of CO₂ and declining net anthropogenic non-CO₂ radiative forcing over a multi-decade period would halt anthropogenic global warming over that period, although it would not halt sea level rise or many other aspects of climate system adjustment. The rate of decline of non-CO₂ radiative forcing must be sufficient to compensate for the ongoing adjustment of the climate system to this forcing (assuming it remains positive) due to ocean thermal inertia. It therefore depends on deep ocean response time scales, which are uncertain but of order centuries, corresponding to

decline rates of non-CO₂ radiative forcing of less than 1% per year. In the longer term, Earth system feedbacks such as the release of carbon from melting permafrost may require net negative CO₂ emissions to maintain stable temperatures (Lowe and Bernie, 2018).

For warming SLCFs, meaning those associated with positive radiative forcing such as methane, the ZEC is negative. Eliminating emissions of these substances results in an immediate cooling relative to the present (Figure 1.5, magenta lines) (Frölicher and Joos, 2010; Matthews and Zickfeld, 2012; Mauritsen and Pincus, 2017). Cooling SLCFs (those associated with negative radiative forcing) such as sulphate aerosols create a positive ZEC, as elimination of these forcers results in rapid increase in radiative forcing and warming (Figure 1.5, green lines) (Matthews and Zickfeld, 2012; Mauritsen and Pincus, 2017; Samset et al., 2018). Estimates of the warming commitment from eliminating aerosol emissions are affected by large uncertainties in net aerosol radiative forcing (Myhre et al., 2013, 2017) and the impact of other

measures affecting aerosol loading (e.g., Fernández et al., 2017). If present-day emissions of all GHGs (short- and long-lived) and aerosols (including sulphate, nitrate and carbonaceous aerosols) are eliminated (Figure 1.5, yellow lines) GMST rises over the following decade, driven by the removal of negative aerosol radiative forcing. This initial warming is followed by a gradual cooling driven by the decline in radiative forcing of short-lived greenhouse gases (Matthews and Zickfeld, 2012; Collins et al., 2013). Peak warming following elimination of all emissions was assessed at a few tenths of a degree in AR5, and century-scale warming was assessed to change only slightly relative to the time emissions are reduced to zero (Collins et al., 2013). New evidence since AR5 suggests a larger methane forcing (Etminan et al., 2016) but no revision in the range of aerosol forcing (although this remains an active field of research, e.g., Myhre et al., 2017). This revised methane forcing estimate results in a smaller peak warming and a faster temperature decline than assessed in AR5 (Figure 1.5, yellow line).

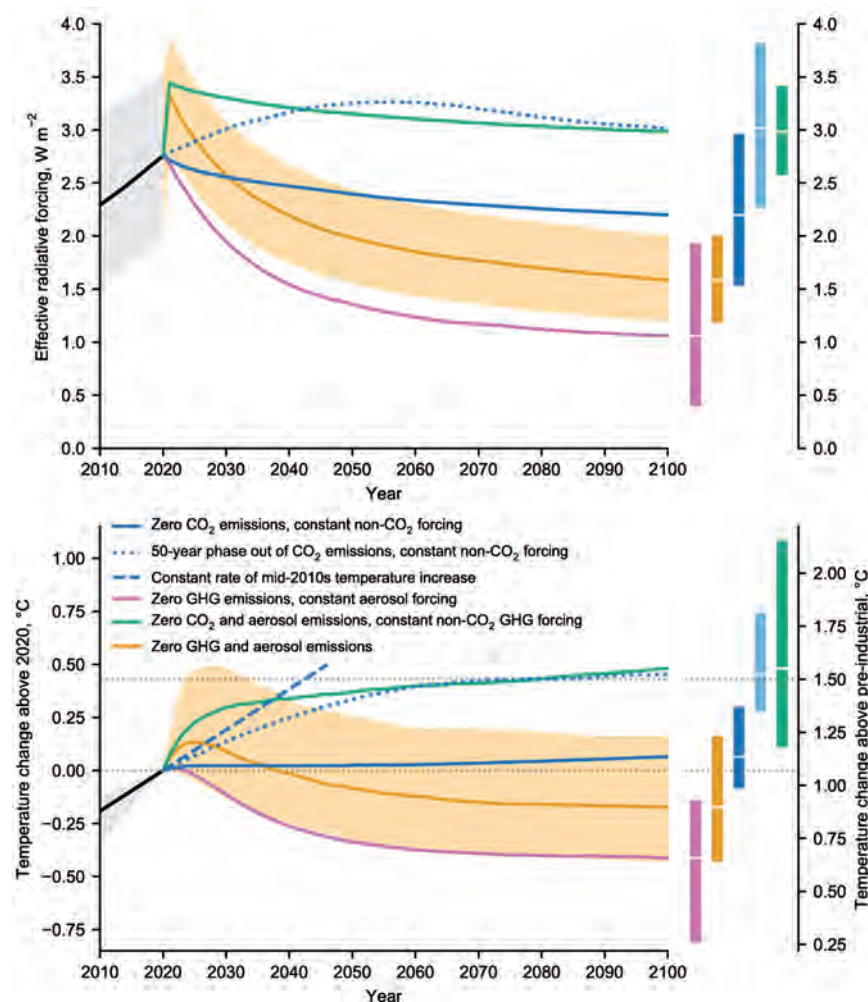


Figure 1.5 | Warming commitment from past emissions of greenhouse gases and aerosols: Radiative forcing (top) and global mean surface temperature change (bottom) for scenarios with different combinations of greenhouse gas and aerosol precursor emissions reduced to zero in 2020. Variables were calculated using a simple climate–carbon cycle model (Millar et al., 2017a) with a simple representation of atmospheric chemistry (Smith et al., 2018). The bars on the right-hand side indicate the median warming in 2100 and 5–95% uncertainty ranges (also indicated by the plume around the yellow line) taking into account one estimate of uncertainty in climate response, effective radiative forcing and carbon cycle sensitivity, and constraining simple model parameters with response ranges from AR5 combined with historical climate observations (Smith et al., 2018). Temperatures continue to increase slightly after elimination of CO₂ emissions (blue line) in response to constant non-CO₂ forcing. The dashed blue line extrapolates one estimate of the current rate of warming, while dotted blue lines show a case where CO₂ emissions are reduced linearly to zero assuming constant non-CO₂ forcing after 2020. Under these highly idealized assumptions, the time to stabilize temperatures at 1.5°C is approximately double the time remaining to reach 1.5°C at the current warming rate.

Expert judgement based on the available evidence (including model simulations, radiative forcing and climate sensitivity) suggests that if all anthropogenic emissions were reduced to zero immediately, any further warming beyond the 1°C already experienced would *likely* be less than 0.5°C over the next two to three decades, and also *likely* less than 0.5°C on a century time scale.

Since most sources of emissions cannot, in reality, be brought to zero instantaneously due to techno-economic inertia, the current rate of emissions also constitutes a conditional commitment to future emissions and consequent warming depending on achievable rates of emission reductions. The current level and rate of human-induced warming determines both the time left before a temperature threshold is exceeded if warming continues (dashed blue line in Figure 1.5) and the time over which the warming rate must be reduced to avoid exceeding that threshold (approximately indicated by the dotted blue line in Figure 1.5). Leach et al. (2018) use a central estimate of human-induced warming of 1.02°C in 2017, increasing at 0.215°C per decade (Haustein et al., 2017), to argue that it will take 13–32 years (one-standard-error range) to reach 1.5°C if the current warming rate continues, allowing 25–64 years to stabilise temperatures at 1.5°C if the warming rate is reduced at a constant

rate of deceleration starting immediately. Applying a similar approach to the multi-dataset average GMST used in this report gives an assessed *likely* range for the date at which warming reaches 1.5°C of 2030 to 2052. The lower bound on this range, 2030, is supported by multiple lines of evidence, including the AR5 assessment for the *likely* range of warming (0.3°C–0.7°C) for the period 2016–2035 relative to 1986–2005. The upper bound, 2052, is supported by fewer lines of evidence, so we have used the upper bound of the 5–95% confidence interval given by the Leach et al. (2018) method applied to the multi-dataset average GMST, expressed as the upper limit of the *likely* range, to reflect the reliance on a single approach. Results are sensitive both to the confidence level chosen and the number of years used to estimate the current rate of anthropogenic warming (5 years used here, to capture the recent acceleration due to rising non-CO₂ forcing). Since the rate of human-induced warming is proportional to the rate of CO₂ emissions (Matthews et al., 2009; Zickfeld et al., 2009) plus a term approximately proportional to the rate of increase in non-CO₂ radiative forcing (Gregory and Forster, 2008; Allen et al., 2018; Cross-Chapter Box 2 in this chapter), these time scales also provide an indication of minimum emission reduction rates required if a warming greater than 1.5°C is to be avoided (see Figure 1.5, Supplementary Material 1.SM.6 and FAQ 1.2).

Cross-Chapter Box 2 | Measuring Progress to Net Zero Emissions Combining Long-Lived and Short-Lived Climate Forcers

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Emissions of many different climate forcers will affect the rate and magnitude of climate change over the next few decades (Myhre et al., 2013). Since these decades will determine when 1.5°C is reached or whether a warming greater than 1.5°C is avoided, understanding the aggregate impact of different forcing agents is particularly important in the context of 1.5°C pathways. Paragraph 17 of Decision 1 of the 21st Conference of the Parties on the adoption of the Paris Agreement specifically states that this report is to identify aggregate greenhouse gas emission levels compatible with holding the increase in global average temperatures to 1.5°C above pre-industrial levels (see Chapter 2). This request highlights the need to consider the implications of different methods of aggregating emissions of different gases, both for future temperatures and for other aspects of the climate system (Levasseur et al., 2016; Ocko et al., 2017).

To date, reporting of GHG emissions under the UNFCCC has used Global Warming Potentials (GWPs) evaluated over a 100-year time horizon (GWP₁₀₀) to combine multiple climate forcers. IPCC Working Group 3 reports have also used GWP₁₀₀ to represent multi-gas pathways (Clarke et al., 2014). For reasons of comparability and consistency with current practice, Chapter 2 in this Special Report continues to use this aggregation method. Numerous other methods of combining different climate forcers have been proposed, such as the Global Temperature-change Potential (GTP; Shine et al., 2005) and the Global Damage Potential (Tol et al., 2012; Deuber et al., 2013).

Climate forcers fall into two broad categories in terms of their impact on global temperature (Smith et al., 2012): long-lived GHGs, such as CO₂ and nitrous oxide (N₂O), whose warming impact depends primarily on the total cumulative amount emitted over the past century or the entire industrial epoch; and short-lived climate forcers (SLCFs), such as methane and black carbon, whose warming impact depends primarily on current and recent annual emission rates (Reisinger et al., 2012; Myhre et al., 2013; Smith et al., 2013; Streffer et al., 2014). These different dependencies affect the emissions reductions required of individual forcers to limit warming to 1.5°C or any other level.

Natural processes that remove CO₂ permanently from the climate system are so slow that reducing the rate of CO₂-induced warming to zero requires net zero global anthropogenic CO₂ emissions (Archer and Brovkin, 2008; Matthews and Caldeira, 2008; Solomon et al.,

Cross-Chapter Box 2 (continued)

2009), meaning almost all remaining anthropogenic CO₂ emissions must be compensated for by an equal rate of anthropogenic carbon dioxide removal (CDR). Cumulative CO₂ emissions are therefore an accurate indicator of CO₂-induced warming, except in periods of high negative CO₂ emissions (Zickfeld et al., 2016), and potentially in century-long periods of near-stable temperatures (Bowerman et al., 2011; Wigley, 2018). In contrast, sustained constant emissions of a SLCF such as methane, would (after a few decades) be consistent with constant methane concentrations and hence very little additional methane-induced warming (Allen et al., 2018; Fuglestedt et al., 2018). Both GWP and GTP would equate sustained SLCF emissions with sustained constant CO₂ emissions, which would continue to accumulate in the climate system, warming global temperatures indefinitely. Hence nominally 'equivalent' emissions of CO₂ and SLCFs, if equated conventionally using GWP or GTP, have very different temperature impacts, and these differences are particularly evident under ambitious mitigation characterizing 1.5°C pathways.

Since the AR5, a revised usage of GWP has been proposed (Lauder et al., 2013; Allen et al., 2016), denoted GWP* (Allen et al., 2018), that addresses this issue by equating a permanently sustained change in the emission *rate* of an SLCF or SLCF-precursor (in tonnes-per-year), or other non-CO₂ forcing (in watts per square metre), with a one-off *pulse* emission (in tonnes) of a fixed amount of CO₂. Specifically, GWP* equates a 1 tonne-per-year increase in emission rate of an SLCF with a pulse emission of $\text{GWP}_H \times H$ tonnes of CO₂, where GWP_H is the conventional GWP of that SLCF evaluated over time H . For SLCFs decreases with increasing time H , $\text{GWP}_H \times H$ for SLCFs is less dependent on the choice of time horizon. Similarly, a permanent 1 W m^{-2} increase in radiative forcing has a similar temperature impact as the cumulative emission of H/AGWP_H tonnes of CO₂, where AGWP_H is the Absolute Global Warming Potential of CO₂ (Shine et al., 2005; Myhre et al., 2013; Allen et al., 2018). This indicates approximately how future changes in non-CO₂ radiative forcing affect cumulative CO₂ emissions consistent with any given level of peak warming.

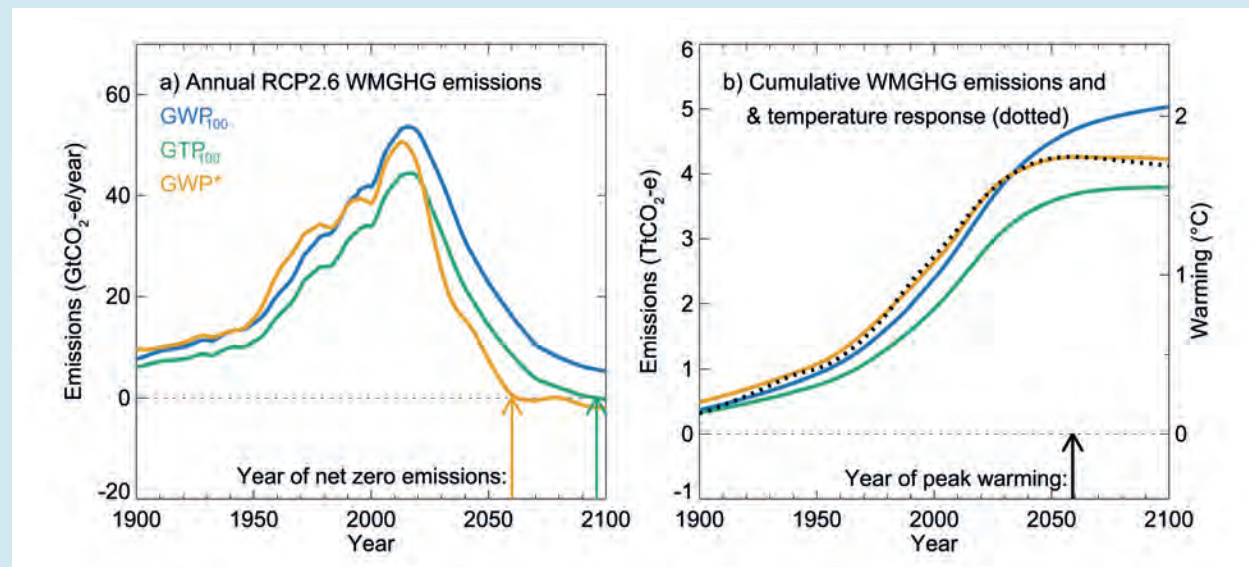
When combined using GWP*, cumulative aggregate GHG emissions are closely proportional to total GHG-induced warming, while the annual rate of GHG-induced warming is proportional to the annual rate of aggregate GHG emissions (see Cross-Chapter Box 2, Figure 1). This is not the case when emissions are aggregated using GWP or GTP, with discrepancies particularly pronounced when SLCF emissions are falling. Persistent net zero CO₂-equivalent emissions containing a residual positive forcing contribution from SLCFs and aggregated using GWP_{100} or GTP would result in a steady decline of GMST. Net zero global emissions aggregated using GWP* (which corresponds to zero net emissions of CO₂ and other long-lived GHGs like nitrous oxide, combined with near-constant SLCF forcing – see Figure 1.5) results in approximately stable GMST (Allen et al., 2018; Fuglestedt et al., 2018 and Cross-Chapter Box 2, Figure 1, below).

Whatever method is used to relate emissions of different greenhouse gases, scenarios achieving stable GMST well below 2°C require both near-zero net emissions of long-lived greenhouse gases and deep reductions in warming SLCFs (Chapter 2), in part to compensate for the reductions in cooling SLCFs that are expected to accompany reductions in CO₂ emissions (Rogelj et al., 2016b; Hienola et al., 2018). Understanding the implications of different methods of combining emissions of different climate forcers is, however, helpful in tracking progress towards temperature stabilisation and 'balance between anthropogenic emissions by sources and removals by sinks of greenhouse gases' as stated in Article 4 of the Paris Agreement. Fuglestedt et al. (2018) and Tanaka and O'Neill (2018) show that when, and even whether, aggregate GHG emissions need to reach net zero before 2100 to limit warming to 1.5°C depends on the scenario, aggregation method and mix of long-lived and short-lived climate forcers.

The comparison of the impacts of different climate forcers can also consider more than their effects on GMST (Johansson, 2012; Tol et al., 2012; Deuber et al., 2013; Myhre et al., 2013; Cherubini and Tanaka, 2016). Climate impacts arise from both magnitude and rate of climate change, and from other variables such as precipitation (Shine et al., 2015). Even if GMST is stabilised, sea level rise and associated impacts will continue to increase (Stern et al., 2014), while impacts that depend on CO₂ concentrations such as ocean acidification may begin to reverse. From an economic perspective, comparison of different climate forcers ideally reflects the ratio of marginal economic damages if used to determine the exchange ratio of different GHGs under multi-gas regulation (Tol et al., 2012; Deuber et al., 2013; Kolstad et al., 2014).

Emission reductions can interact with other dimensions of sustainable development (see Chapter 5). In particular, early action on some SLCFs (including actions that may warm the climate, such as reducing sulphur dioxide emissions) may have considerable societal co-benefits, such as reduced air pollution and improved public health with associated economic benefits (OECD, 2016; Shindell et al., 2016). Valuation of broadly defined social costs attempts to account for many of these additional non-climate factors along with climate-related impacts (Shindell, 2015; Sarofim et al., 2017; Shindell et al., 2017). See Chapter 4, Section 4.3.6, for a discussions of mitigation options, noting that mitigation priorities for different climate forcers depend on multiple economic and social criteria that vary between sectors, regions and countries.

Cross-Chapter Box 2 (continued)



Cross-Chapter Box 2, Figure 1 | Implications of different approaches to calculating aggregate greenhouse gas emissions on a pathway to net zero. (a) Aggregate emissions of well-mixed greenhouse gases (WMGHGs) under the RCP2.6 mitigation scenario expressed as CO₂-equivalent using GWP₁₀₀ (blue); GTP₁₀₀ (green) and GWP* (yellow). Aggregate WMGHG emissions appear to fall more rapidly if calculated using GWP* than using either GWP or GTP, primarily because GWP* equates a falling methane emission rate with negative CO₂ emissions, as only active CO₂ removal would have the same impact on radiative forcing and GMST as a reduction in methane emission rate. (b) Cumulative emissions of WMGHGs combined as in panel (a) (blue, green and yellow lines & left hand axis) and warming response to combined emissions (black dotted line and right hand axis, Millar et al. (2017a)). The temperature response under ambitious mitigation is closely correlated with cumulative WMGHG emissions aggregated using GWP*, but with neither emission rate nor cumulative emissions if aggregated using GWP or GTP.

1.3 Impacts at 1.5°C and Beyond

1.3.1 Definitions

Consistent with the AR5 (IPCC, 2014a), ‘impact’ in this report refers to the effects of climate change on human and natural systems. Impacts may include the effects of changing hazards, such as the frequency and intensity of heat waves. ‘Risk’ refers to potential negative impacts of climate change where something of value is at stake, recognizing the diversity of values. Risks depend on hazards, exposure, vulnerability (including sensitivity and capacity to respond) and likelihood. Climate change risks can be managed through efforts to mitigate climate change forcers, adaptation of impacted systems, and remedial measures (Section 1.4.1).

In the context of this report, *regional* impacts of *global* warming at 1.5°C and 2°C are assessed in Chapter 3. The ‘warming experience at 1.5°C’ is that of regional climate change (temperature, rainfall, and other changes) at the time when global average temperatures, as defined in Section 1.2.1, reach 1.5°C above pre-industrial (the same principle applies to impacts at any other global mean temperature). Over the decade 2006–2015, many regions have experienced higher than average levels of warming and some are already now 1.5°C or more warmer with respect to the pre-industrial period (Figure 1.3).

At a global warming of 1.5°C, some seasons will be substantially warmer than 1.5°C above pre-industrial (Seneviratne et al., 2016). Therefore, most regional impacts of a global mean warming of 1.5°C will be different from those of a regional warming by 1.5°C.

The impacts of 1.5°C global warming will vary in both space and time (Ebi et al., 2016). For many regions, an increase in global mean temperature by 1.5°C or 2°C implies substantial increases in the occurrence and/or intensity of some extreme events (Fischer and Knutti, 2015; Karmalkar and Bradley, 2017; King et al., 2017; Chevuturi et al., 2018), resulting in different impacts (see Chapter 3). By comparing impacts at 1.5°C versus those at 2°C, this report discusses the ‘avoided impacts’ by maintaining global temperature increase at or below 1.5°C as compared to 2°C, noting that these also depend on the pathway taken to 1.5°C (see Section 1.2.3 and Cross-Chapter Box 8 in Chapter 3 on 1.5°C warmer worlds). Many impacts take time to observe, and because of the warming trend, impacts over the past 20 years were associated with a level of human-induced warming that was, on average, 0.1°C–0.23°C colder than its present level, based on the AR5 estimate of the warming trend over this period (Section 1.2.1 and Kirtman et al., 2013). Attribution studies (e.g., van Oldenborgh et al., 2017) can address this bias, but informal estimates of ‘recent impact experience’ in a rapidly warming world necessarily understate the temperature-related impacts of the current level of warming.

1.3.2 Drivers of Impacts

Impacts of climate change are due to multiple environmental drivers besides rising temperatures, such as rising atmospheric CO₂, shifting rainfall patterns (Lee et al., 2018), rising sea levels, increasing ocean acidification, and extreme events, such as floods, droughts, and heat waves (IPCC, 2014a). Changes in rainfall affect the hydrological cycle and water availability (Schewe et al., 2014; Döll et al., 2018; Saeed et al., 2018). Several impacts depend on atmospheric composition, increasing atmospheric carbon dioxide levels leading to changes in plant productivity (Forkel et al., 2016), but also to ocean acidification (Hoegh-Guldberg et al., 2007). Other impacts are driven by changes in ocean heat content such as the destabilization of coastal ice sheets and sea level rise (Bindoff et al., 2007; Chen et al., 2017), whereas impacts due to heat waves depend directly on ambient air or ocean temperature (Matthews et al., 2017). Impacts can be direct, such as coral bleaching due to ocean warming, and indirect, such as reduced tourism due to coral bleaching. Indirect impacts can also arise from mitigation efforts such as changed agricultural management (Section 3.6.2) or remedial measures such as solar radiation modification (Section 4.3.8, Cross-Chapter Box 10 in Chapter 4).

Impacts may also be triggered by combinations of factors, including 'impact cascades' (Cramer et al., 2014) through secondary consequences of changed systems. Changes in agricultural water availability caused by upstream changes in glacier volume are a typical example. Recent studies also identify compound events (e.g., droughts and heat waves), that is, when impacts are induced by the combination of several climate events (AghaKouchak et al., 2014; Leonard et al., 2014; Martius et al., 2016; Zscheischler and Seneviratne, 2017).

There are now techniques to attribute impacts formally to anthropogenic global warming and associated rainfall changes (Rosenzweig et al., 2008; Cramer et al., 2014; Hansen et al., 2016), taking into account other drivers such as land-use change (Oliver and Morecroft, 2014) and pollution (e.g., tropospheric ozone; Sitch et al., 2007). There are multiple lines of evidence that climate change has observable and often severely negative effects on people, especially where climate-sensitive biophysical conditions and socio-economic and political constraints on adaptive capacities combine to create high vulnerabilities (IPCC, 2012a, 2014a; World Bank, 2013). The character and severity of impacts depend not only on the hazards (e.g., changed climate averages and extremes) but also on the vulnerability (including sensitivities and adaptive capacities) of different communities and their exposure to climate threats. These impacts also affect a range of natural and human systems, such as terrestrial, coastal and marine ecosystems and their services; agricultural production; infrastructure; the built environment; human health; and other socio-economic systems (Rosenzweig et al., 2017).

Sensitivity to changing drivers varies markedly across systems and regions. Impacts of climate change on natural and managed ecosystems can imply loss or increase in growth, biomass or diversity at the level of species populations, interspecific relationships such as pollination, landscapes or entire biomes. Impacts occur in addition to the natural variation in growth, ecosystem dynamics, disturbance,

succession and other processes, rendering attribution of impacts at lower levels of warming difficult in certain situations. The same magnitude of warming can be lethal during one phase of the life of an organism and irrelevant during another. Many ecosystems (notably forests, coral reefs and others) undergo long-term successional processes characterised by varying levels of resilience to environmental change over time. Organisms and ecosystems may adapt to environmental change to a certain degree, through changes in physiology, ecosystem structure, species composition or evolution. Large-scale shifts in ecosystems may cause important feedbacks, in terms of changing water and carbon fluxes through impacted ecosystems – these can amplify or dampen atmospheric change at regional to continental scale. Of particular concern is the response of most of the world's forests and seagrass ecosystems, which play key roles as carbon sinks (Settele et al., 2014; Marbà et al., 2015).

Some ambitious efforts to constrain atmospheric greenhouse gas concentrations may themselves impact ecosystems. In particular, changes in land use, potentially required for massively enhanced production of biofuels (either as simple replacement of fossil fuels, or as part of bioenergy with carbon capture and storage, BECCS) impact all other land ecosystems through competition for land (e.g., Creutzig, 2016) (see Cross-Chapter Box 7 in Chapter 3, Section 3.6.2.1).

Human adaptive capacity to a 1.5°C warmer world varies markedly for individual sectors and across sectors such as water supply, public health, infrastructure, ecosystems and food supply. For example, density and risk exposure, infrastructure vulnerability and resilience, governance, and institutional capacity all drive different impacts across a range of human settlement types (Dasgupta et al., 2014; Revi et al., 2014; Rosenzweig et al., 2018). Additionally, the adaptive capacity of communities and human settlements in both rural and urban areas, especially in highly populated regions, raises equity, social justice and sustainable development issues. Vulnerabilities due to gender, age, level of education and culture act as compounding factors (Arora-Jonsson, 2011; Cardona et al., 2012; Resurrección, 2013; Olsson et al., 2014; Vincent et al., 2014).

1.3.3 Uncertainty and Non-Linearity of Impacts

Uncertainties in projections of future climate change and impacts come from a variety of different sources, including the assumptions made regarding future emission pathways (Moss et al., 2010), the inherent limitations and assumptions of the climate models used for the projections, including limitations in simulating regional climate variability (James et al., 2017), downscaling and bias-correction methods (Ekström et al., 2015), the assumption of a linear scaling of impacts with GMST used in many studies (Lewis et al., 2017; King et al., 2018b), and in impact models (e.g., Asseng et al., 2013). The evolution of climate change also affects uncertainty with respect to impacts. For example, the impacts of overshooting 1.5°C and stabilization at a later stage compared to stabilization at 1.5°C without overshoot may differ in magnitude (Schleussner et al., 2016).

AR5 (IPCC, 2013b) and World Bank (2013) underscored the non-linearity of risks and impacts as temperature rises from 2°C to 4°C of warming, particularly in relation to water availability, heat extremes,

bleaching of coral reefs, and more. Recent studies (Schleussner et al., 2016; James et al., 2017; Barcikowska et al., 2018; King et al., 2018a) assess the impacts of 1.5°C versus 2°C warming, with the same message of non-linearity. The resilience of ecosystems, meaning their ability either to resist change or to recover after a disturbance, may change, and often decline, in a non-linear way. An example are reef ecosystems, with some studies suggesting that reefs will change, rather than disappear entirely, and with particular species showing greater tolerance to coral bleaching than others (Pörtner et al., 2014). A key issue is therefore whether ecosystems such as coral reefs survive an overshoot scenario, and to what extent they would be able to recover after stabilization at 1.5°C or higher levels of warming (see Box 3.4).

1.4 Strengthening the Global Response

This section frames the implementation options, enabling conditions (discussed further in Cross-Chapter Box 3 on feasibility in this chapter), capacities and types of knowledge and their availability (Blicharska et al., 2017) that can allow institutions, communities and societies to respond to the 1.5°C challenge in the context of sustainable development and the Sustainable Development Goals (SDGs). It also addresses other relevant international agreements such as the Sendai Framework for Disaster Risk Reduction. Equity and ethics are recognised as issues of importance in reducing vulnerability and eradicating poverty.

The connection between the enabling conditions for limiting global warming to 1.5°C and the ambitions of the SDGs are complex across scale and multi-faceted (Chapter 5). Climate mitigation–adaptation linkages, including synergies and trade-offs, are important when considering opportunities and threats for sustainable development. The IPCC AR5 acknowledged that ‘adaptation and mitigation have the potential to both contribute to and impede sustainable development, and sustainable development strategies and choices have the potential to both contribute to and impede climate change responses’ (Denton et al., 2014). Climate mitigation and adaptation measures and actions can reflect and enforce specific patterns of development and governance that differ amongst the world’s regions (Gouldson et al., 2015; Termeer et al., 2017). The role of limited adaptation and mitigation capacity, limits to adaptation and mitigation, and conditions of mal-adaptation and mal-mitigation are assessed in this report (Chapters 4 and 5).

1.4.1 Classifying Response Options

Key broad categories of responses to the climate change problem are framed here. **Mitigation** refers to efforts to reduce or prevent the emission of greenhouse gases, or to enhance the absorption of gases already emitted, thus limiting the magnitude of future warming (IPCC, 2014b). Mitigation requires the use of new technologies, clean energy sources, reduced deforestation, improved sustainable agricultural methods, and changes in individual and collective behaviour. Many of these may provide substantial co-benefits for air quality, biodiversity and sustainable development. Mal-mitigation

includes changes that could reduce emissions in the short-term but could lock in technology choices or practices that include significant trade-offs for effectiveness of future adaptation and other forms of mitigation (Chapters 2 and 4).

Carbon dioxide removal (CDR) or ‘negative emissions’ activities are considered in this report as distinct from the above mitigation activities. While most mitigation activities focus on reducing the amount of carbon dioxide or other greenhouse gases emitted, CDR aims to reduce concentrations already in the atmosphere. Technologies for CDR are mostly in their infancy despite their importance to ambitious climate change mitigation pathways (Minx et al., 2017). Although some CDR activities such as reforestation and ecosystem restoration are well understood, the feasibility of massive-scale deployment of many CDR technologies remains an open question (IPCC, 2014b; Leung et al., 2014) (Chapters 2 and 4). Technologies for the active removal of other greenhouse gases, such as methane, are even less developed, and are briefly discussed in Chapter 4.

Climate change **adaptation** refers to the actions taken to manage the impacts of climate change (IPCC, 2014a). The aim is to reduce vulnerability and exposure to the harmful effects of climate change (e.g., sea level rise, more intense extreme weather events or food insecurity). It also includes exploring the potential beneficial opportunities associated with climate change (for example, longer growing seasons or increased yields in some regions). Different adaptation pathways can be undertaken. Adaptation can be incremental, or transformational, meaning fundamental attributes of the system are changed (Chapter 3 and 4). There can be limits to ecosystem-based adaptation or the ability of humans to adapt (Chapter 4). If there is no possibility for adaptive actions that can be applied to avoid an intolerable risk, these are referred to as hard adaptation limits, while soft adaptation limits are identified when there are currently no options to avoid intolerable risks, but they are theoretically possible (Chapter 3 and 4). While climate change is a global issue, impacts are experienced locally. Cities and municipalities are at the frontline of adaptation (Rosenzweig et al., 2018), focusing on reducing and managing disaster risks due to extreme and slow-onset weather and climate events, installing flood and drought early warning systems, and improving water storage and use (Chapters 3 and 4 and Cross-Chapter Box 12 in Chapter 5). Agricultural and rural areas, including often highly vulnerable remote and indigenous communities, also need to address climate-related risks by strengthening and making more resilient agricultural and other natural resource extraction systems.

Remedial measures are distinct from mitigation or adaptation, as the aim is to temporarily reduce or offset warming (IPCC, 2012b). One such measure is solar radiation modification (SRM), also referred to as solar radiation management in the literature, which involves deliberate changes to the albedo of the Earth system, with the net effect of increasing the amount of solar radiation reflected from the Earth to reduce the peak temperature from climate change (The Royal Society, 2009; Smith and Rasch, 2013; Schäfer et al., 2015). It should be noted that while some radiation modification measures, such as cirrus cloud thinning (Kristjánsson et al., 2016), aim at enhancing

outgoing long-wave radiation, SRM is used in this report to refer to all direct interventions on the planetary radiation budget. This report does not use the term 'geo-engineering' because of inconsistencies in the literature, which uses this term to cover SRM, CDR or both, whereas this report explicitly differentiates between CDR and SRM. Large-scale SRM could potentially be used to supplement mitigation in overshoot scenarios to keep the global mean temperature below 1.5°C and temporarily reduce the severity of near-term impacts (e.g., MacMartin et al., 2018). The impacts of SRM (both biophysical and societal), costs, technical feasibility, governance and ethical issues associated need to be carefully considered (Schäfer et al., 2015; Section 4.3.8 and Cross-Chapter Box 10 in Chapter 4).

1.4.2 Governance, Implementation and Policies

A challenge in creating the enabling conditions of a 1.5°C warmer world is the governance capacity of institutions to develop, implement and evaluate the changes needed within diverse and highly interlinked global social-ecological systems (Busby, 2016) (Chapter 4). Policy arenas, governance structures and robust institutions are key enabling conditions for transformative climate action (Chapter 4). It is through governance that justice, ethics and equity within the adaptation–mitigation–sustainable development nexus can be addressed (von Stechow et al., 2016) (Chapter 5).

Governance capacity includes a wide range of activities and efforts needed by different actors to develop coordinated climate mitigation and adaptation strategies in the context of sustainable development, taking into account equity, justice and poverty eradication. Significant governance challenges include the ability to incorporate multiple stakeholder perspectives in the decision-making process to reach meaningful and equitable decisions, interactions and coordination

between different levels of government, and the capacity to raise financing and support for both technological and human resource development. For example, Lövbrand et al. (2017), argue that the voluntary pledges submitted by states and non-state actors to meet the conditions of the Paris Agreement will need to be more firmly coordinated, evaluated and upscaled.

Barriers for transitioning from climate change mitigation and adaptation planning to practical policy implementation include finance, information, technology, public attitudes, social values and practices (Whitmarsh et al., 2011; Corner and Clarke, 2017), and human resource constraints. Institutional capacity to deploy available knowledge and resources is also needed (Mimura et al., 2014). Incorporating strong linkages across sectors, devolution of power and resources to sub-national and local governments with the support of national government, and facilitating partnerships among public, civic, private sectors and higher education institutions (Leal Filho et al., 2018) can help in the implementation of identified response options (Chapter 4). Implementation challenges of 1.5°C pathways are larger than for those that are consistent with limiting warming to well below 2°C, particularly concerning scale and speed of the transition and the distributional impacts on ecosystems and socio-economic actors. Uncertainties in climate change at different scales and capacities to respond combined with the complexities of coupled social and ecological systems point to a need for diverse and adaptive implementation options within and among different regions involving different actors. The large regional diversity between highly carbon-invested economies and emerging economies are important considerations for sustainable development and equity in pursuing efforts to limit warming to 1.5°C. Key sectors, including energy, food systems, health, and water supply, also are critical to understanding these connections.

Cross-Chapter Box 3 | Framing Feasibility: Key Concepts and Conditions for Limiting Global Temperature Increases to 1.5°C

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This Cross-Chapter Box describes the concept of feasibility in relation to efforts to limit global warming to 1.5°C in the context of sustainable development and efforts to eradicate poverty and draws from the understanding of feasibility emerging within the IPCC (IPCC, 2017). Feasibility can be assessed in different ways, and no single answer exists as to the question of whether it is feasible to limit warming to 1.5°C. This implies that an assessment of feasibility would go beyond a 'yes' or a 'no'. Rather, feasibility provides a frame to understand the different conditions and potential responses for implementing adaptation and mitigation pathways, and options compatible with a 1.5°C warmer world. This report assesses the overall feasibility of limiting warming to 1.5°C, and the feasibility of adaptation and mitigation options compatible with a 1.5°C warmer world, in six dimensions:

Geophysical: What global emission pathways could be consistent with conditions of a 1.5°C warmer world? What are the physical potentials for adaptation?

Environmental-ecological: What are the ecosystem services and resources, including geological storage capacity and related rate of needed land-use change, available to promote transformations, and to what extent are they compatible with enhanced resilience?

Technological: What technologies are available to support transformation?

Economic: What economic conditions could support transformation?

Cross-Chapter Box 3 (continued)

Socio-cultural: What conditions could support transformations in behaviour and lifestyles? To what extent are the transformations socially acceptable and consistent with equity?

Institutional: What institutional conditions are in place to support transformations, including multi-level governance, institutional capacity, and political support?

Assessment of feasibility in this report starts by evaluating the unavoidable warming from past emissions (Section 1.2.4) and identifying mitigation pathways that would lead to a 1.5°C world, which indicates that rapid and deep deviations from current emission pathways are necessary (Chapter 2). In the case of adaptation, an assessment of feasibility starts from an evaluation of the risks and impacts of climate change (Chapter 3). To mitigate and adapt to climate risks, system-wide technical, institutional and socio-economic transitions would be required, as well as the implementation of a range of specific mitigation and adaptation options. Chapter 4 applies various indicators categorised in these six dimensions to assess the feasibility of illustrative examples of relevant mitigation and adaptation options (Section 4.5.1). Such options and pathways have different effects on sustainable development, poverty eradication and adaptation capacity (Chapter 5).

The six feasibility dimensions interact in complex and place-specific ways. Synergies and trade-offs may occur between the feasibility dimensions, and between specific mitigation and adaptation options (Section 4.5.4). The presence or absence of enabling conditions would affect the options that comprise feasibility pathways (Section 4.4), and can reduce trade-offs and amplify synergies between options.

Sustainable development, eradicating poverty and reducing inequalities are not only preconditions for feasible transformations, but the interplay between climate action (both mitigation and adaptation options) and the development patterns to which they apply may actually enhance the feasibility of particular options (see Chapter 5).

The connections between the feasibility dimensions can be specified across three types of effects (discussed below). Each of these dimensions presents challenges and opportunities in realizing conditions consistent with a 1.5°C warmer world.

Systemic effects: Conditions that have embedded within them system-level functions that could include linear and non-linear connections and feedbacks. For example, the deployment of technology and large installations (e.g., renewable or low carbon energy mega-projects) depends upon economic conditions (costs, capacity to mobilize investments for R&D), social or cultural conditions (acceptability), and institutional conditions (political support; e.g., Sovacool et al., 2015). Case studies can demonstrate system-level interactions and positive or negative feedback effects between the different conditions (Jacobson et al., 2015; Loftus et al., 2015). This suggests that each set of conditions and their interactions need to be considered to understand synergies, inequities and unintended consequences.

Dynamic effects: Conditions that are highly dynamic and vary over time, especially under potential conditions of overshoot or no overshoot. Some dimensions might be more time sensitive or sequential than others (i.e., if conditions are such that it is no longer geophysically feasible to avoid overshooting 1.5°C, the social and institutional feasibility of avoiding overshoot will be no longer relevant). Path dependencies, risks of legacy lock-ins related to existing infrastructures, and possibilities of acceleration permitted by cumulative effects (e.g., dramatic cost decreases driven by learning-by-doing) are all key features to be captured. The effects can play out over various time scales and thus require understanding the connections between near-term (meaning within the next several years to two decades) and long-term implications (meaning over the next several decades) when assessing feasibility conditions.

Spatial effects: Conditions that are spatially variable and scale dependent, according to context-specific factors such as regional-scale environmental resource limits and endowment; economic wealth of local populations; social organisation, cultural beliefs, values and worldviews; spatial organisation, including conditions of urbanisation; and financial and institutional and governance capacity. This means that the conditions for achieving the global transformation required for a 1.5°C world will be heterogeneous and vary according to the specific context. On the other hand, the satisfaction of these conditions may depend upon global-scale drivers, such as international flows of finance, technologies or capacities. This points to the need for understanding feasibility to capture the interplay between the conditions at different scales.

With each effect, the interplay between different conditions influences the feasibility of both pathways (Chapter 2) and options (Chapter 4), which in turn affect the likelihood of limiting warming to 1.5°C. The complexity of these interplays triggers unavoidable uncertainties, requiring transformations that remain robust under a range of possible futures that limit warming to 1.5°C.

1.4.3 Transformation, Transformation Pathways, and Transition: Evaluating Trade-Offs and Synergies Between Mitigation, Adaptation and Sustainable Development Goals

Embedded in the goal of limiting warming to 1.5°C is the opportunity for intentional societal transformation (see Box 1.1 on the Anthropocene). The form and process of transformation are varied and multifaceted (Pelling, 2011; O'Brien et al., 2012; O'Brien and Selboe, 2015; Pelling et al., 2015). Fundamental elements of 1.5°C-related transformation include a decoupling of economic growth from energy demand and CO₂ emissions; leap-frogging development to new and emerging low-carbon, zero-carbon and carbon-negative technologies; and synergistically linking climate mitigation and adaptation to global scale trends (e.g., global trade and urbanization) that will enhance the prospects for effective climate action, as well as enhanced poverty reduction and greater equity (Tschakert et al., 2013; Rogelj et al., 2015; Patterson et al., 2017) (Chapters 4 and 5). The connection between transformative climate action and sustainable development illustrates a complex coupling of systems that have important spatial and time scale lag effects and implications for process and procedural equity, including intergenerational equity and for non-human species (Cross-Chapter Box 4 in this chapter, Chapter 5). Adaptation and mitigation transition pathways highlight the importance of cultural norms and values, sector-specific context, and proximate (i.e., occurrence of an extreme event) drivers that when acting together enhance the conditions for societal transformation (Solecki et al., 2017; Rosenzweig et al., 2018) (Chapters 4 and 5).

Diversity and flexibility in implementation choices exist for adaptation, mitigation (including carbon dioxide removal, CDR) and remedial measures (such as solar radiation modification, SRM), and a potential for trade-offs and synergies between these choices and sustainable development (IPCC, 2014d; Olsson et al., 2014). The responses

chosen could act to synergistically enhance mitigation, adaptation and sustainable development, or they may result in trade-offs which positively impact some aspects and negatively impact others. Climate change is expected to decrease the likelihood of achieving the Sustainable Development Goals (SDGs). While some strategies limiting warming towards 1.5°C are expected to significantly increase the likelihood of meeting those goals while also providing synergies for climate adaptation and mitigation (Chapter 5).

Dramatic transformations required to achieve the enabling conditions for a 1.5°C warmer world could impose trade-offs on dimensions of development (IPCC, 2014d; Olsson et al., 2014). Some choices of adaptation methods also could adversely impact development (Olsson et al., 2014). This report recognizes the potential for adverse impacts and focuses on finding the synergies between limiting warming, sustainable development, and eradicating poverty, thus highlighting pathways that do not constrain other goals, such as sustainable development and eradicating poverty.

The report is framed to address these multiple goals simultaneously and assesses the conditions to achieve a cost-effective and socially acceptable solution, rather than addressing these goals piecemeal (von Stechow et al., 2016) (Section 4.5.4 and Chapter 5), although there may be different synergies and trade-offs between a 2°C (von Stechow et al., 2016) and 1.5°C warmer world (Kainuma et al., 2017). Climate-resilient development pathways (see Cross-Chapter Box 12 in Chapter 5 and Glossary) are trajectories that strengthen sustainable development, including mitigating and adapting to climate change and efforts to eradicate poverty while promoting fair and cross-scalar resilience in a changing climate. They take into account dynamic livelihoods; the multiple dimensions of poverty, structural inequalities; and equity between and among poor and non-poor people (Olsson et al., 2014). Climate-resilient development pathways can be considered at different scales, including cities, rural areas, regions or at global level (Denton et al., 2014; Chapter 5).

Cross-Chapter Box 4 | Sustainable Development and the Sustainable Development Goals

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Sustainable development is most often defined as 'development that meets the needs of the present without compromising the ability of future generations to meet their own needs' (WCED, 1987) and includes balancing social well-being, economic prosperity and environmental protection. The AR5 used this definition and linked it to climate change (Denton et al., 2014). The most significant step since AR5 is the adoption of the UN Sustainable Development Goals, and the emergence of literature that links them to climate (von Stechow et al., 2015; Wright et al., 2015; Epstein and Theuer, 2017; Hammill and Price-Kelly, 2017; Kelman, 2017; Lofts et al., 2017; Maupin, 2017; Gomez-Echeverri, 2018).

In September 2015, the UN endorsed a universal agenda – 'Transforming our World: the 2030 Agenda for Sustainable Development' – which aims 'to take the bold and transformative steps which are urgently needed to shift the world onto a sustainable and resilient path'. Based on a participatory process, the resolution in support of the 2030 agenda adopted 17 non-legally-binding Sustainable Development Goals (SDGs) and 169 targets to support people, prosperity, peace, partnerships and the planet (Kanie and Biermann, 2017).

Cross-Chapter Box 4 (continued)

The SDGs expanded efforts to reduce poverty and other deprivations under the UN Millennium Development Goals (MDGs). There were improvements under the MDGs between 1990 and 2015, including reducing overall poverty and hunger, reducing infant mortality, and improving access to drinking water (UN, 2015a). However, greenhouse gas emissions increased by more than 50% from 1990 to 2015, and 1.6 billion people were still living in multidimensional poverty with persistent inequalities in 2015 (Alkire et al., 2015).

The SDGs raise the ambition for eliminating poverty, hunger, inequality and other societal problems while protecting the environment. They have been criticised: as too many and too complex, needing more realistic targets, overly focused on 2030 at the expense of longer-term objectives, not embracing all aspects of sustainable development, and even contradicting each other (Horton, 2014; Death and Gabay, 2015; Biermann et al., 2017; Weber, 2017; Winkler and Satterthwaite, 2017).

Climate change is an integral influence on sustainable development, closely related to the economic, social and environmental dimensions of the SDGs. The IPCC has woven the concept of sustainable development into recent assessments, showing how climate change might undermine sustainable development, and the synergies between sustainable development and responses to climate change (Denton et al., 2014). Climate change is also explicit in the SDGs. SDG13 specifically requires 'urgent action to address climate change and its impacts'. The targets include strengthening resilience and adaptive capacity to climate-related hazards and natural disasters; integrating climate change measures into national policies, strategies and planning; and improving education, awareness-raising and human and institutional capacity.

Targets also include implementing the commitment undertaken by developed-country parties to the UNFCCC to the goal of mobilizing jointly 100 billion USD annually by 2020 and operationalizing the Green Climate Fund, as well as promoting mechanisms for raising capacity for effective climate change-related planning and management in least developed countries and Small Island Developing States, including focusing on women, youth and local and marginalised communities. SDG13 also acknowledges that the UNFCCC is the primary international, intergovernmental forum for negotiating the global response to climate change.

Climate change is also mentioned in SDGs beyond SDG13, for example in goal targets 1.5, 2.4, 11.B, 12.8.1 related to poverty, hunger, cities and education respectively. The UNFCCC addresses other SDGs in commitments to 'control, reduce or prevent anthropogenic emissions of greenhouse gases [...] in all relevant sectors, including the energy, transport, industry, agriculture, forestry and waste management sectors' (Art4, 1(c)) and to work towards 'the conservation and enhancement, as appropriate, of [...] biomass, forests and oceans as well as other terrestrial, coastal and marine ecosystems' (Art4, 1(d)). This corresponds to SDGs that seek clean energy for all (Goal 7), sustainable industry (Goal 9) and cities (Goal 11) and the protection of life on land and below water (14 and 15).

The SDGs and UNFCCC also differ in their time horizons. The SDGs focus primarily on 2030 whereas the Paris Agreement sets out that 'Parties aim [...] to achieve a balance between anthropogenic emissions by sources and removals by sinks of greenhouse gases in the second half of this century'.

The IPCC decision to prepare this report on the impacts of 1.5°C and associated emission pathways explicitly asked for the assessment to be in the context of sustainable development and efforts to eradicate poverty. Chapter 1 frames the interaction between sustainable development, poverty eradication and ethics and equity. Chapter 2 assesses how risks and synergies of individual mitigation measures interact with 1.5°C pathways within the context of the SDGs and how these vary according to the mix of measures in alternative mitigation portfolios (Section 2.5). Chapter 3 examines the impacts of 1.5°C global warming on natural and human systems with comparison to 2°C and provides the basis for considering the interactions of climate change with sustainable development in Chapter 5. Chapter 4 analyses strategies for strengthening the response to climate change, many of which interact with sustainable development. Chapter 5 takes sustainable development, eradicating poverty and reducing inequalities as its focal point for the analysis of pathways to 1.5°C and discusses explicitly the linkages between achieving SDGs while eradicating poverty and reducing inequality.

Cross-Chapter Box 4 (continued)



Cross-Chapter Box 4, Figure 1 | Climate action is number 13 of the UN Sustainable Development Goals.

1.5 Assessment Frameworks and Emerging Methodologies that Integrate Climate Change Mitigation and Adaptation with Sustainable Development

This report employs information and data that are global in scope and include region-scale analysis. It also includes syntheses of municipal, sub-national, and national case studies. Global level statistics including physical and social science data are used, as well as detailed and illustrative case study material of particular conditions and contexts. The assessment provides the state of knowledge, including an assessment of confidence and uncertainty. The main time scale of the assessment is the 21st century and the time is separated into the near-, medium-, and long-term. Near-term refers to the coming decade, medium-term to the period 2030–2050, while long-term refers to 2050–2100. Spatial and temporal contexts are illustrated throughout, including: assessment tools that include dynamic projections of emission trajectories and the underlying energy and land transformation (Chapter 2); methods for assessing observed impacts and projected risks in natural and managed ecosystems and at 1.5°C and higher levels of warming in natural and managed ecosystems and human systems (Chapter 3); assessments of the feasibility of mitigation and adaptation options (Chapter 4); and linkages of the Shared Socioeconomic Pathways (SSPs) and Sustainable Development Goals (SDGs) (Cross-Chapter Boxes 1 and 4 in this chapter, Chapter 2 and Chapter 5).

1.5.1 Knowledge Sources and Evidence Used in the Report

This report is based on a comprehensive assessment of documented evidence of the enabling conditions to pursuing efforts to limit the global average temperature rise to 1.5°C and adapting to this level of warming in the overarching context of the Anthropocene (Delanty and Mota, 2017). Two sources of evidence are used: peer-reviewed scientific literature and ‘grey’ literature in accordance with procedure on the use of literature in IPCC reports (IPCC, 2013a, Annex 2 to Appendix A), with the former being the dominant source. Grey literature is largely used on key issues not covered in peer-reviewed literature.

The peer-reviewed literature includes the following sources: 1) knowledge regarding the physical climate system and human-induced changes, associated impacts, vulnerabilities, and adaptation options, established from work based on empirical evidence, simulations, modelling, and scenarios, with emphasis on new information since the publication of the IPCC AR5 to the cut-off date for this report (15th of May 2018); 2) humanities and social science theory and knowledge from actual human experiences of climate change risks and vulnerability in the context of social-ecological systems, development, equity, justice, and governance, and from indigenous knowledge systems; and 3) mitigation pathways based on climate projections into the future.

The grey literature category extends to empirical observations, interviews, and reports from government, industry, research institutes, conference proceedings and international or other organisations. Incorporating knowledge from different sources, settings and information channels while building awareness at various levels will advance decision-making and motivate implementation of context-specific responses to 1.5°C warming (Somanathan et al., 2014). The assessment does not assess non-written evidence and does not use oral evidence, media reports or newspaper publications. With important exceptions, such as China, published knowledge from the most vulnerable parts of the world to climate change is limited (Czerniewicz et al., 2017).

1.5.2 Assessment Frameworks and Methodologies

Climate models and associated simulations

The multiple sources of climate model information used in this assessment are provided in Chapter 2 (Section 2.2) and Chapter 3 (Section 3.2). Results from global simulations, which have also been assessed in previous IPCC reports and that are conducted as part of the World Climate Research Programme (WCRP) Coupled Models Intercomparison Project (CMIP) are used. The IPCC AR4 and Managing the Risks of Extreme Events and Disasters to Advance Climate Change Adaptation (SREX) reports were mostly based on simulations from the CMIP3 experiment, while the AR5 was mostly based on simulations from the CMIP5 experiment. The simulations of the CMIP3 and CMIP5 experiments were found to be very similar (e.g., Knutti and Sedláček, 2012; Mueller and Seneviratne, 2014). In addition to the CMIP3 and CMIP5 experiments, results from coordinated regional climate model experiments (e.g., the Coordinated Regional Climate Downscaling Experiment, CORDEX) have been assessed and are available for different regions (Giorgi and Gutowski, 2015). For instance, assessments based on publications from an extension of the IMPACT2C project (Vautard et al., 2014; Jacob and Solman, 2017) are newly available for 1.5°C projections. Recently, simulations from the 'Half a degree Additional warming, Prognosis and Projected Impacts' (HAPPI) multimodel experiment have been performed to specifically assess climate changes at 1.5°C vs 2°C global warming (Mitchell et al., 2016). The HAPPI protocol consists of coupled land-atmosphere initial condition ensemble simulations with prescribed sea surface temperatures (SSTs); sea ice, GHG and aerosol concentrations; and solar and volcanic activity that coincide with three forced climate states: present-day (2006–2015) (see Section 1.2.1) and future (2091–2100) either with 1.5°C or 2°C global warming (prescribed by modified SSTs).

Detection and attribution of change in climate and impacted systems

Formalized scientific methods are available to detect and attribute impacts of greenhouse gas forcing on observed changes in climate (e.g., Hegerl et al., 2007; Seneviratne et al., 2012; Bindoff et al., 2013) and impacts of climate change on natural and human systems (e.g., Stone et al., 2013; Hansen and Cramer, 2015; Hansen et al., 2016). The reader is referred to these sources, as well as to the AR5 for more background on these methods.

Global climate warming has already reached approximately 1°C (see Section 1.2.1) relative to pre-industrial conditions, and thus 'climate at 1.5°C global warming' corresponds to approximately the addition of only half a degree of warming compared to the present day, comparable to the warming that has occurred since the 1970s (Bindoff et al., 2013). Methods used in the attribution of observed changes associate with this recent warming are therefore also applicable to assessments of future changes in climate at 1.5°C warming, especially in cases where no climate model simulations or analyses are available.

Impacts of 1.5°C global warming can be assessed in part from regional and global climate changes that have already been detected and attributed to human influence (e.g., Schleussner et al., 2017) and are components of the climate system that are most responsive to current and projected future forcing. For this reason, when specific projections are missing for 1.5°C global warming, some of the assessments of climate change provided in Chapter 3 (Section 3.3) build upon joint assessments of (i) changes that were observed and attributed to human influence up to the present, that is, for 1°C global warming and (ii) projections for higher levels of warming (e.g., 2°C, 3°C or 4°C) to assess the changes at 1.5°C. Such assessments are for transient changes only (see Chapter 3, Section 3.3).

Besides quantitative detection and attribution methods, assessments can also be based on indigenous and local knowledge (see Chapter 4, Box 4.3). While climate observations may not be available to assess impacts from a scientific perspective, local community knowledge can also indicate actual impacts (Brinkman et al., 2016; Kabir et al., 2016). The challenge is that a community's perception of loss due to the impacts of climate change is an area that requires further research (Tschakert et al., 2017).

Costs and benefits analysis

Cost-benefit analyses are common tools used for decision-making, whereby the costs of impacts are compared to the benefits from different response actions (IPCC, 2014a, b). However, for the case of climate change, recognising the complex inter-linkages of the Anthropocene, cost-benefit analysis tools can be difficult to use because of disparate impacts versus costs and complex interconnectivity within the global social-ecological system (see Box 1.1 and Cross-Chapter Box 5 in Chapter 2). Some costs are relatively easily quantifiable in monetary terms but not all. Climate change impacts human lives and livelihoods, culture and values, and whole ecosystems. It has unpredictable feedback loops and impacts on other regions (IPCC, 2014a), giving rise to indirect, secondary, tertiary and opportunity costs that are typically extremely difficult to quantify. Monetary quantification is further complicated by the fact that costs and benefits can occur in different regions at very different times, possibly spanning centuries, while it is extremely difficult if not impossible to meaningfully estimate discount rates for future costs and benefits. Thus standard cost-benefit analyses become difficult to justify (IPCC, 2014a; Dietz et al., 2016) and are not used as an assessment tool in this report.

1.6 Confidence, Uncertainty and Risk

This report relies on the IPCC's uncertainty guidance provided in Mastrandrea et al. (2011) and sources given therein. Two metrics for qualifying key findings are used:

Confidence: Five qualifiers are used to express levels of confidence in key findings, ranging from *very low*, through *low*, *medium*, *high*, to *very high*. The assessment of confidence involves at least two dimensions, one being the type, quality, amount or internal consistency of individual lines of evidence, and the second being the level of agreement between different lines of evidence. Very high confidence findings must either be supported by a high level of agreement across multiple lines of mutually independent and individually robust lines of evidence or, if only a single line of evidence is available, by a very high level of understanding underlying that evidence. Findings of low or very low confidence are presented only if they address a topic of major concern.

Likelihood: A calibrated language scale is used to communicate assessed probabilities of outcomes, ranging from *exceptionally unlikely* (<1%), *extremely unlikely* (<5%), *very unlikely* (<10%), *unlikely* (<33%), *about as likely as not* (33–66%), *likely* (>66%), *very likely* (>90%), *extremely likely* (>95%) to *virtually certain* (>99%). These terms are normally only applied to findings associated with high or very high confidence. Frequency of occurrence within a model ensemble does not correspond to actual assessed probability of outcome unless the ensemble is judged to capture and represent the full range of relevant uncertainties.

Three specific challenges arise in the treatment of uncertainty and risk in this report. First, the current state of the scientific literature on 1.5°C means that findings based on multiple lines of robust evidence for which quantitative probabilistic results can be expressed may be few in number, and those that do exist may not be the most policy-relevant. Hence many key findings are expressed using confidence qualifiers alone.

Second, many of the most important findings of this report are conditional because they refer to ambitious mitigation scenarios, potentially involving large-scale technological or societal transformation. Conditional probabilities often depend strongly on how conditions are specified, such as whether temperature goals are met through early emission reductions, reliance on negative emissions, or through a low climate response. Whether a certain risk is considered high at 1.5°C may therefore depend strongly on how 1.5°C is specified, whereas a statement that a certain risk may be substantially higher at 2°C relative to 1.5°C may be much more robust.

Third, achieving ambitious mitigation goals will require active, goal-directed efforts aiming explicitly for specific outcomes and incorporating new information as it becomes available (Otto et al., 2015). This shifts the focus of uncertainty from the climate outcome itself to the level of mitigation effort that may be required to achieve it. Probabilistic statements about human decisions are

always problematic, but in the context of robust decision-making, many near-term policies that are needed to keep open the option of limiting warming to 1.5°C may be the same, regardless of the actual probability that the goal will be met (Knutti et al., 2015).

1.7 Storyline of the Report

The storyline of this report (Figure 1.6) includes a set of interconnected components. The report consists of five chapters (plus Supplementary Material for Chapters 1 through 4), a Technical Summary and a Summary for Policymakers. It also includes a set of boxes to elucidate specific or cross-cutting themes, as well as Frequently Asked Questions for each chapter, a Glossary, and several other Annexes.

At a time of unequivocal and rapid global warming, this report emerges from the long-term temperature goal of the Paris Agreement – strengthening the global response to the threat of climate change by pursuing efforts to limit warming to 1.5°C through reducing emissions to achieve a balance between anthropogenic emissions by sources and removals by sinks of greenhouse gases. The assessment focuses first, in Chapter 1, on how 1.5°C is defined and understood, what is the current level of warming to date, and the present trajectory of change. The framing presented in Chapter 1 provides the basis through which to understand the enabling conditions of a 1.5°C warmer world and connections to the SDGs, poverty eradication, and equity and ethics.

In Chapter 2, scenarios of a 1.5°C warmer world and the associated pathways are assessed. The pathways assessment builds upon the AR5 with a greater emphasis on sustainable development in mitigation pathways. All pathways begin now and involve rapid and unprecedented societal transformation. An important framing device for this report is the recognition that choices that determine emissions pathways, whether ambitious mitigation or 'no policy' scenarios, do not occur independently of these other changes and are, in fact, highly interdependent.

Projected impacts that emerge in a 1.5°C warmer world and beyond are dominant narrative threads of the report and are assessed in Chapter 3. The chapter focuses on observed and attributable global and regional climate changes and impacts and vulnerabilities. The projected impacts have diverse and uneven spatial, temporal, human, economic, and ecological system-level manifestations. Central to the assessment is the reporting of impacts at 1.5°C and 2°C, potential impacts avoided through limiting warming to 1.5°C, and, where possible, adaptation potential and limits to adaptive capacity.

Response options and associated enabling conditions emerge next, in Chapter 4. Attention is directed to exploring questions of adaptation and mitigation implementation, integration, and transformation in a highly interdependent world, with consideration of synergies and trade-offs. Emission pathways, in particular, are broken down into policy options and instruments. The role of technological choices, institutional capacity and global-scale trends like urbanization and changes in ecosystems are assessed.

Chapter 5 covers linkages between achieving the SDGs and a 1.5°C warmer world and turns toward identifying opportunities and challenges of transformation. This is assessed within a transition to climate-resilient development pathways and connection between the evolution towards 1.5°C, associated impacts, and emission pathways. Positive and negative effects of adaptation and mitigation response measures and pathways for a 1.5°C warmer world are examined.

Progress along these pathways involves inclusive processes, institutional integration, adequate finance and technology, and attention to issues of power, values, and inequalities to maximize the benefits of pursuing climate stabilisation at 1.5°C and the goals of sustainable development at multiple scales of human and natural systems from global, regional, national to local and community levels.

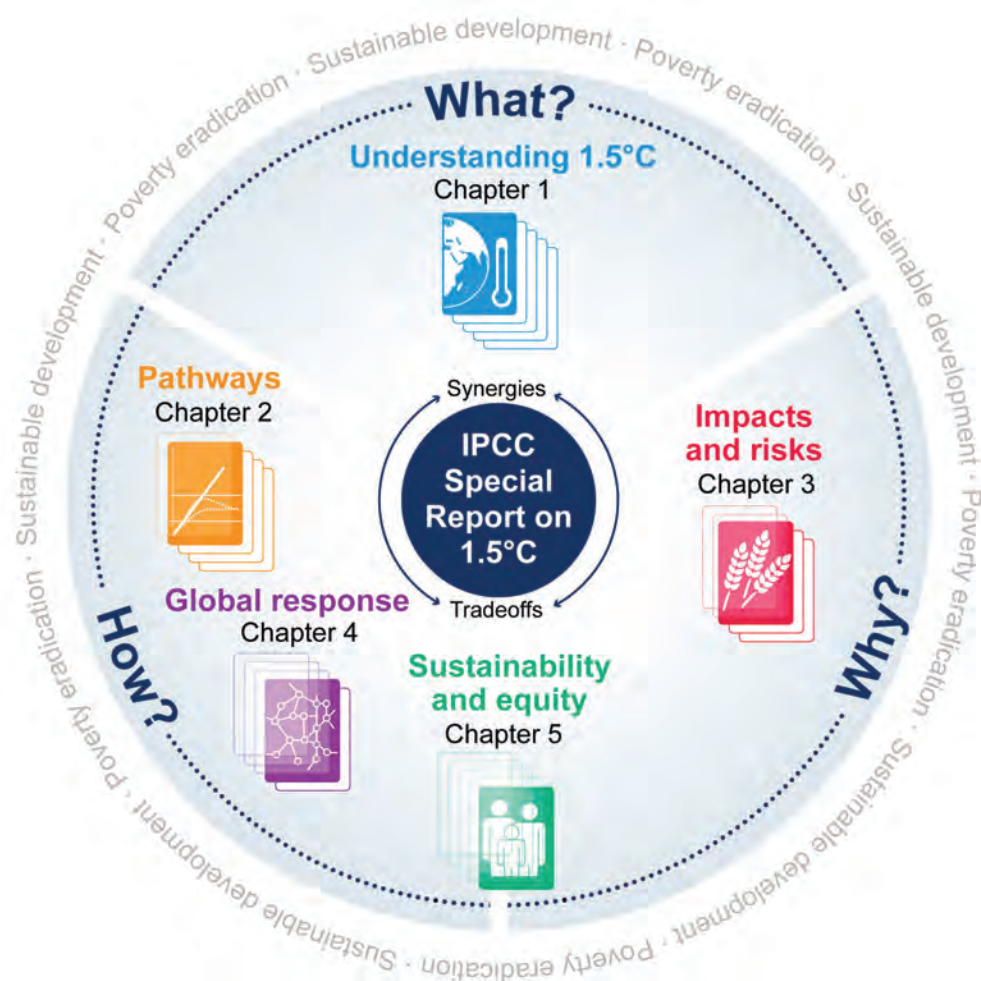


Figure 1.6 | Schematic of report storyline.

Frequently Asked Questions

FAQ 1.1 | Why are we Talking about 1.5°C?

Summary: Climate change represents an urgent and potentially irreversible threat to human societies and the planet. In recognition of this, the overwhelming majority of countries around the world adopted the Paris Agreement in December 2015, the central aim of which includes pursuing efforts to limit global temperature rise to 1.5°C. In doing so, these countries, through the United Nations Framework Convention on Climate Change (UNFCCC), also invited the IPCC to provide a Special Report on the impacts of global warming of 1.5°C above pre-industrial levels and related global greenhouse gas emissions pathways.

At the 21st Conference of the Parties (COP21) in December 2015, 195 nations adopted the Paris Agreement². The first instrument of its kind, the landmark agreement includes the aim to strengthen the global response to the threat of climate change by ‘holding the increase in the global average temperature to well below 2°C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5°C above pre-industrial levels’.

The first UNFCCC document to mention a limit to global warming of 1.5°C was the Cancun Agreement, adopted at the sixteenth COP (COP16) in 2010. The Cancun Agreement established a process to periodically review the ‘adequacy of the long-term global goal (LTGG) in the light of the ultimate objective of the Convention and the overall progress made towards achieving the LTGG, including a consideration of the implementation of the commitments under the Convention’. The definition of LTGG in the Cancun Agreement was ‘to hold the increase in global average temperature below 2°C above pre-industrial levels’. The agreement also recognised the need to consider ‘strengthening the long-term global goal on the basis of the best available scientific knowledge...to a global average temperature rise of 1.5°C’.

Beginning in 2013 and ending at the COP21 in Paris in 2015, the first review period of the long-term global goal largely consisted of the Structured Expert Dialogue (SED). This was a fact-finding, face-to-face exchange of views between invited experts and UNFCCC delegates. The final report of the SED³ concluded that ‘in some regions and vulnerable ecosystems, high risks are projected even for warming above 1.5°C’. The SED report also suggested that Parties would profit from restating the temperature limit of the long-term global goal as a ‘defence line’ or ‘buffer zone’, instead of a ‘guardrail’ up to which all would be safe, adding that this new understanding would ‘probably also favour emission pathways that will limit warming to a range of temperatures below 2°C’. Specifically on strengthening the temperature limit of 2°C, the SED’s key message was: ‘While science on the 1.5°C warming limit is less robust, efforts should be made to push the defence line as low as possible’. The findings of the SED, in turn, fed into the draft decision adopted at COP21.

With the adoption of the Paris Agreement, the UNFCCC invited the IPCC to provide a Special Report in 2018 on ‘the impacts of global warming of 1.5°C above pre-industrial levels and related global greenhouse gas emissions pathways’. The request was that the report, known as SR1.5, should not only assess what a 1.5°C warmer world would look like but also the different pathways by which global temperature rise could be limited to 1.5°C. In 2016, the IPCC accepted the invitation, adding that the Special Report would also look at these issues in the context of strengthening the global response to the threat of climate change, sustainable development and efforts to eradicate poverty.

The combination of rising exposure to climate change and the fact that there is a limited capacity to adapt to its impacts amplifies the risks posed by warming of 1.5°C and 2°C. This is particularly true for developing and island countries in the tropics and other vulnerable countries and areas. The risks posed by global warming of 1.5°C are greater than for present-day conditions but lower than at 2°C.

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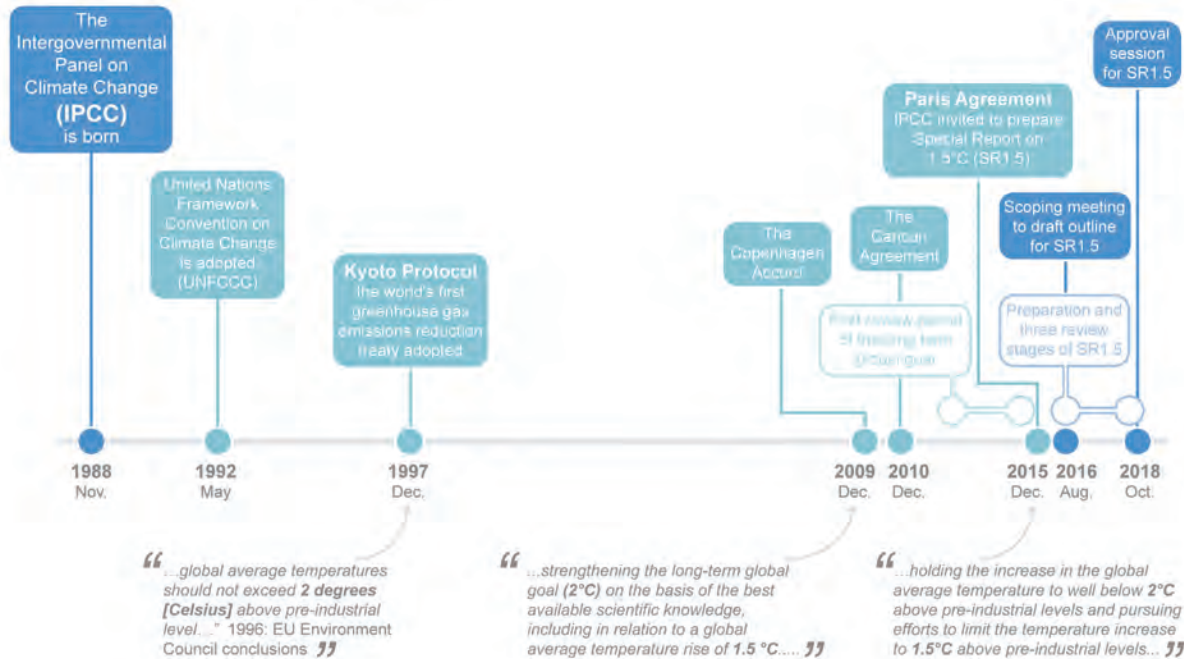
² Paris Agreement FCCC/CP/2015/10/Add.1 <https://unfccc.int/documents/9097>

³ Structured Expert Dialogue (SED) final report FCCC/SB/2015/INF.1 <https://unfccc.int/documents/8707>

FAQ 1.1 (continued)

FAQ1.1: Timeline of 1.5°C

Milestones in the IPCC's preparation of the Special Report on Global Warming of 1.5°C and some relevant events in the history of international climate negotiations



FAQ 1.1, Figure 1 | Timeline of notable dates in preparing the IPCC Special Report on Global Warming of 1.5°C (blue) embedded within processes and milestones of the United Nations Framework Convention on Climate Change (UNFCCC; grey), including events that may be relevant for discussion of temperature limits.

Frequently Asked Questions

FAQ 1.2 | How Close are we to 1.5°C?

***Summary:** Human-induced warming has already reached about 1°C above pre-industrial levels at the time of writing of this Special Report. By the decade 2006–2015, human activity had warmed the world by 0.87°C ($\pm 0.12^\circ\text{C}$) compared to pre-industrial times (1850–1900). If the current warming rate continues, the world would reach human-induced global warming of 1.5°C around 2040.*

Under the 2015 Paris Agreement, countries agreed to cut greenhouse gas emissions with a view to ‘holding the increase in the global average temperature to well below 2°C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5°C above pre-industrial levels’. While the overall intention of strengthening the global response to climate change is clear, the Paris Agreement does not specify precisely what is meant by ‘global average temperature’, or what period in history should be considered ‘pre-industrial’. To answer the question of how close are we to 1.5°C of warming, we need to first be clear about how both terms are defined in this Special Report.

The choice of pre-industrial reference period, along with the method used to calculate global average temperature, can alter scientists’ estimates of historical warming by a couple of tenths of a degree Celsius. Such differences become important in the context of a global temperature limit just half a degree above where we are now. But provided consistent definitions are used, they do not affect our understanding of how human activity is influencing the climate.

In principle, ‘pre-industrial levels’ could refer to any period of time before the start of the industrial revolution. But the number of direct temperature measurements decreases as we go back in time. Defining a ‘pre-industrial’ reference period is, therefore, a compromise between the reliability of the temperature information and how representative it is of truly pre-industrial conditions. Some pre-industrial periods are cooler than others for purely natural reasons. This could be because of spontaneous climate variability or the response of the climate to natural perturbations, such as volcanic eruptions and variations in the sun’s activity. This IPCC Special Report on Global Warming of 1.5°C uses the reference period 1850–1900 to represent pre-industrial temperature. This is the earliest period with near-global observations and is the reference period used as an approximation of pre-industrial temperatures in the IPCC Fifth Assessment Report.

Once scientists have defined ‘pre-industrial’, the next step is to calculate the amount of warming at any given time relative to that reference period. In this report, warming is defined as the increase in the 30-year global average of combined air temperature over land and water temperature at the ocean surface. The 30-year timespan accounts for the effect of natural variability, which can cause global temperatures to fluctuate from one year to the next. For example, 2015 and 2016 were both affected by a strong El Niño event, which amplified the underlying human-caused warming.

In the decade 2006–2015, warming reached 0.87°C ($\pm 0.12^\circ\text{C}$) relative to 1850–1900, predominantly due to human activity increasing the amount of greenhouse gases in the atmosphere. Given that global temperature is currently rising by 0.2°C ($\pm 0.1^\circ\text{C}$) per decade, human-induced warming reached 1°C above pre-industrial levels around 2017 and, if this pace of warming continues, would reach 1.5°C around 2040.

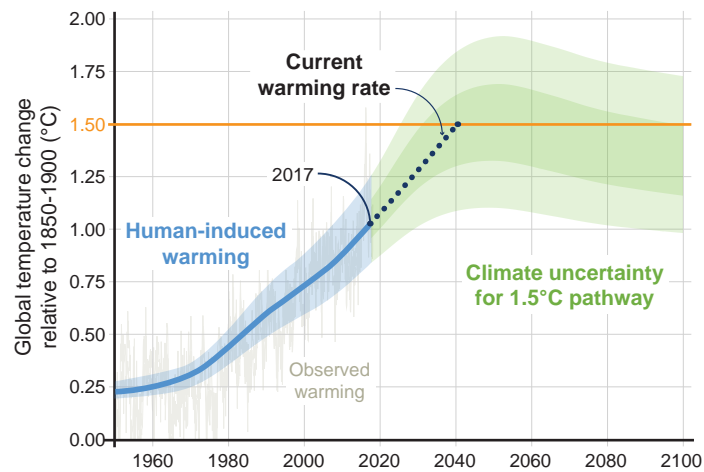
While the change in global average temperature tells researchers about how the planet as a whole is changing, looking more closely at specific regions, countries and seasons reveals important details. Since the 1970s, most land regions have been warming faster than the global average, for example. This means that warming in many regions has already exceeded 1.5°C above pre-industrial levels. Over a fifth of the global population live in regions that have already experienced warming in at least one season that is greater than 1.5°C above pre-industrial levels.

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FAQ 1.2 (continued)

FAQ1.2:How close are we to 1.5°C?

Human-induced warming reached approximately 1°C above pre-industrial levels in 2017



FAQ 1.2, Figure 1 | Human-induced warming reached approximately 1°C above pre-industrial levels in 2017. At the present rate, global temperatures would reach 1.5°C around 2040. Stylized 1.5°C pathway shown here involves emission reductions beginning immediately, and CO₂ emissions reaching zero by 2055.

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2

Mitigation Pathways Compatible with 1.5°C in the Context of Sustainable Development

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Executive Summary

This chapter assesses mitigation pathways consistent with limiting warming to 1.5°C above pre-industrial levels. In doing so, it explores the following key questions: What role do CO₂ and non-CO₂ emissions play? {2.2, 2.3, 2.4, 2.6} To what extent do 1.5°C pathways involve overshooting and returning below 1.5°C during the 21st century? {2.2, 2.3} What are the implications for transitions in energy, land use and sustainable development? {2.3, 2.4, 2.5} How do policy frameworks affect the ability to limit warming to 1.5°C? {2.3, 2.5} What are the associated knowledge gaps? {2.6}

The assessed pathways describe integrated, quantitative evolutions of all emissions over the 21st century associated with global energy and land use and the world economy. The assessment is contingent upon available integrated assessment literature and model assumptions, and is complemented by other studies with different scope, for example, those focusing on individual sectors. In recent years, integrated mitigation studies have improved the characterizations of mitigation pathways. However, limitations remain, as climate damages, avoided impacts, or societal co-benefits of the modelled transformations remain largely unaccounted for, while concurrent rapid technological changes, behavioural aspects, and uncertainties about input data present continuous challenges. (*high confidence*) {2.1.3, 2.3, 2.5.1, 2.6, Technical Annex 2}

The Chances of Limiting Warming to 1.5°C and the Requirements for Urgent Action

Pathways consistent with 1.5°C of warming above pre-industrial levels can be identified under a range of assumptions about economic growth, technology developments and lifestyles. However, lack of global cooperation, lack of governance of the required energy and land transformation, and increases in resource-intensive consumption are key impediments to achieving 1.5°C pathways. Governance challenges have been related to scenarios with high inequality and high population growth in the 1.5°C pathway literature. {2.3.1, 2.3.2, 2.5}

Under emissions in line with current pledges under the Paris Agreement (known as Nationally Determined Contributions, or NDCs), global warming is expected to surpass 1.5°C above pre-industrial levels, even if these pledges are supplemented with very challenging increases in the scale and ambition of mitigation after 2030 (*high confidence*). This increased action would need to achieve net zero CO₂ emissions in less than 15 years. Even if this is achieved, temperatures would only be expected to remain below the 1.5°C threshold if the actual geophysical response ends up being towards the low end of the currently estimated uncertainty range. Transition challenges as well as identified trade-offs can be reduced if global emissions peak before 2030 and marked emissions reductions compared to today are already achieved by 2030. {2.2, 2.3.5, Cross-Chapter Box 11 in Chapter 4}

Limiting warming to 1.5°C depends on greenhouse gas (GHG) emissions over the next decades, where lower GHG emissions in 2030 lead to a higher chance of keeping peak warming to 1.5°C (*high confidence*). Available pathways that aim for no or limited (less than 0.1°C) overshoot of 1.5°C keep GHG emissions in 2030 to 25–30 GtCO₂e yr⁻¹ in 2030 (interquartile range). This contrasts with median estimates for current unconditional NDCs of 52–58 GtCO₂e yr⁻¹ in 2030. Pathways that aim for limiting warming to 1.5°C by 2100 after a temporary temperature overshoot rely on large-scale deployment of carbon dioxide removal (CDR) measures, which are uncertain and entail clear risks. In model pathways with no or limited overshoot of 1.5°C, global net anthropogenic CO₂ emissions decline by about 45% from 2010 levels by 2030 (40–60% interquartile range), reaching net zero around 2050 (2045–2055 interquartile range). For limiting global warming to below 2°C with at least 66% probability CO₂ emissions are projected to decline by about 25% by 2030 in most pathways (10–30% interquartile range) and reach net zero around 2070 (2065–2080 interquartile range).¹ {2.2, 2.3.3, 2.3.5, 2.5.3, Cross-Chapter Boxes 6 in Chapter 3 and 9 in Chapter 4, 4.3.7}

Limiting warming to 1.5°C implies reaching net zero CO₂ emissions globally around 2050 and concurrent deep reductions in emissions of non-CO₂ forcers, particularly methane (*high confidence*). Such mitigation pathways are characterized by energy-demand reductions, decarbonization of electricity and other fuels, electrification of energy end use, deep reductions in agricultural emissions, and some form of CDR with carbon storage on land or sequestration in geological reservoirs. Low energy demand and low demand for land- and GHG-intensive consumption goods facilitate limiting warming to as close as possible to 1.5°C. {2.2.2, 2.3.1, 2.3.5, 2.5.1, Cross-Chapter Box 9 in Chapter 4}

In comparison to a 2°C limit, the transformations required to limit warming to 1.5°C are qualitatively similar but more pronounced and rapid over the next decades (*high confidence*). 1.5°C implies very ambitious, internationally cooperative policy environments that transform both supply and demand (*high confidence*). {2.3, 2.4, 2.5}

Policies reflecting a high price on emissions are necessary in models to achieve cost-effective 1.5°C pathways (*high confidence*). Other things being equal, modelling studies suggest the global average discounted marginal abatement costs for limiting warming to 1.5°C being about 3–4 times higher compared to 2°C over the 21st century, with large variations across models and socio-economic and policy assumptions. Carbon pricing can be imposed directly or implicitly by regulatory policies. Policy instruments, like technology policies or performance standards, can complement explicit carbon pricing in specific areas. {2.5.1, 2.5.2, 4.4.5}

Limiting warming to 1.5°C requires a marked shift in investment patterns (*medium confidence*). Additional annual average energy-related investments for the period 2016 to 2050 in pathways limiting warming to 1.5°C compared to pathways without new climate policies beyond those in place today (i.e., baseline) are estimated to be around

¹ Kyoto-GHG emissions in this statement are aggregated with GWP-100 values of the IPCC Second Assessment Report.

830 billion USD₂₀₁₀ (range of 150 billion to 1700 billion USD₂₀₁₀ across six models). Total energy-related investments increase by about 12% (range of 3% to 24%) in 1.5°C pathways relative to 2°C pathways. Average annual investment in low-carbon energy technologies and energy efficiency are upscaled by roughly a factor of six (range of factor of 4 to 10) by 2050 compared to 2015, overtaking fossil investments globally by around 2025 (*medium confidence*). Uncertainties and strategic mitigation portfolio choices affect the magnitude and focus of required investments. {2.5.2}

Future Emissions in 1.5°C Pathways

Mitigation requirements can be quantified using carbon budget approaches that relate cumulative CO₂ emissions to global mean temperature increase. Robust physical understanding underpins this relationship, but uncertainties become increasingly relevant as a specific temperature limit is approached. These uncertainties relate to the transient climate response to cumulative carbon emissions (TCRE), non-CO₂ emissions, radiative forcing and response, potential additional Earth system feedbacks (such as permafrost thawing), and historical emissions and temperature. {2.2.2, 2.6.1}

Cumulative CO₂ emissions are kept within a budget by reducing global annual CO₂ emissions to net zero. This assessment suggests a remaining budget of about 420 GtCO₂ for a two-thirds chance of limiting warming to 1.5°C, and of about 580 GtCO₂ for an even chance (*medium confidence*). The remaining carbon budget is defined here as cumulative CO₂ emissions from the start of 2018 until the time of net zero global emissions for global warming defined as a change in global near-surface air temperatures. Remaining budgets applicable to 2100 would be approximately 100 GtCO₂ lower than this to account for permafrost thawing and potential methane release from wetlands in the future, and more thereafter. These estimates come with an additional geophysical uncertainty of at least ±400 GtCO₂, related to non-CO₂ response and TCRE distribution. Uncertainties in the level of historic warming contribute ±250 GtCO₂. In addition, these estimates can vary by ±250 GtCO₂ depending on non-CO₂ mitigation strategies as found in available pathways. {2.2.2, 2.6.1}

Staying within a remaining carbon budget of 580 GtCO₂ implies that CO₂ emissions reach carbon neutrality in about 30 years, reduced to 20 years for a 420 GtCO₂ remaining carbon budget (*high confidence*). The ±400 GtCO₂ geophysical uncertainty range surrounding a carbon budget translates into a variation of this timing of carbon neutrality of roughly ±15–20 years. If emissions do not start declining in the next decade, the point of carbon neutrality would need to be reached at least two decades earlier to remain within the same carbon budget. {2.2.2, 2.3.5}

Non-CO₂ emissions contribute to peak warming and thus affect the remaining carbon budget. The evolution of methane and sulphur dioxide emissions strongly influences the chances of limiting warming to 1.5°C. In the near-term, a weakening of aerosol cooling would add to future warming, but can be tempered by reductions in methane emissions (*high confidence*). Uncertainty in radiative forcing estimates (particularly

aerosol) affects carbon budgets and the certainty of pathway categorizations. Some non-CO₂ forcers are emitted alongside CO₂, particularly in the energy and transport sectors, and can be largely addressed through CO₂ mitigation. Others require specific measures, for example, to target agricultural nitrous oxide (N₂O) and methane (CH₄), some sources of black carbon, or hydrofluorocarbons (*high confidence*). In many cases, non-CO₂ emissions reductions are similar in 2°C pathways, indicating reductions near their assumed maximum potential by integrated assessment models. Emissions of N₂O and NH₃ increase in some pathways with strongly increased bioenergy demand. {2.2.2, 2.3.1, 2.4.2, 2.5.3}

The Role of Carbon Dioxide Removal (CDR)

All analysed pathways limiting warming to 1.5°C with no or limited overshoot use CDR to some extent to neutralize emissions from sources for which no mitigation measures have been identified and, in most cases, also to achieve net negative emissions to return global warming to 1.5°C following a peak (*high confidence*). The longer the delay in reducing CO₂ emissions towards zero, the larger the likelihood of exceeding 1.5°C, and the heavier the implied reliance on net negative emissions after mid-century to return warming to 1.5°C (*high confidence*). The faster reduction of net CO₂ emissions in 1.5°C compared to 2°C pathways is predominantly achieved by measures that result in less CO₂ being produced and emitted, and only to a smaller degree through additional CDR. Limitations on the speed, scale and societal acceptability of CDR deployment also limit the conceivable extent of temperature overshoot. Limits to our understanding of how the carbon cycle responds to net negative emissions increase the uncertainty about the effectiveness of CDR to decline temperatures after a peak. {2.2, 2.3, 2.6, 4.3.7}

CDR deployed at scale is unproven, and reliance on such technology is a major risk in the ability to limit warming to 1.5°C. CDR is needed less in pathways with particularly strong emphasis on energy efficiency and low demand. The scale and type of CDR deployment varies widely across 1.5°C pathways, with different consequences for achieving sustainable development objectives (*high confidence*). Some pathways rely more on bioenergy with carbon capture and storage (BECCS), while others rely more on afforestation, which are the two CDR methods most often included in integrated pathways. Trade-offs with other sustainability objectives occur predominantly through increased land, energy, water and investment demand. Bioenergy use is substantial in 1.5°C pathways with or without BECCS due to its multiple roles in decarbonizing energy use. {2.3.1, 2.5.3, 2.6.3, 4.3.7}

Properties of Energy and Land Transitions in 1.5°C Pathways

The share of primary energy from renewables increases while coal usage decreases across pathways limiting warming to 1.5°C with no or limited overshoot (*high confidence*). By 2050, renewables (including bioenergy, hydro, wind, and solar, with direct-equivalence method) supply a share of 52–67% (interquartile range) of primary energy in 1.5°C pathways with no or limited overshoot; while the share from coal decreases to 1–7% (interquartile range),

with a large fraction of this coal use combined with carbon capture and storage (CCS). From 2020 to 2050 the primary energy supplied by oil declines in most pathways (–39 to –77% interquartile range). Natural gas changes by –13% to –62% (interquartile range), but some pathways show a marked increase albeit with widespread deployment of CCS. The overall deployment of CCS varies widely across 1.5°C pathways with no or limited overshoot, with cumulative CO₂ stored through 2050 ranging from zero up to 300 GtCO₂ (minimum–maximum range), of which zero up to 140 GtCO₂ is stored from biomass. Primary energy supplied by bioenergy ranges from 40–310 EJ yr^{–1} in 2050 (minimum–maximum range), and nuclear from 3–66 EJ yr^{–1} (minimum–maximum range). These ranges reflect both uncertainties in technological development and strategic mitigation portfolio choices. {2.4.2}

1.5°C pathways with no or limited overshoot include a rapid decline in the carbon intensity of electricity and an increase in electrification of energy end use (*high confidence*). By 2050, the carbon intensity of electricity decreases to –92 to +11 gCO₂ MJ^{–1} (minimum–maximum range) from about 140 gCO₂ MJ^{–1} in 2020, and electricity covers 34–71% (minimum–maximum range) of final energy across 1.5°C pathways with no or limited overshoot from about 20% in 2020. By 2050, the share of electricity supplied by renewables increases to 59–97% (minimum–maximum range) across 1.5°C pathways with no or limited overshoot. Pathways with higher chances of holding warming to below 1.5°C generally show a faster decline in the carbon intensity of electricity by 2030 than pathways that temporarily overshoot 1.5°C. {2.4.1, 2.4.2, 2.4.3}

Transitions in global and regional land use are found in all pathways limiting global warming to 1.5°C with no or limited overshoot, but their scale depends on the pursued mitigation portfolio (*high confidence*). Pathways that limit global warming to 1.5°C with no or limited overshoot project a 4 million km² reduction to a 2.5 million km² increase of non-pasture agricultural land for food and feed crops and a 0.5–11 million km² reduction of pasture land, to be converted into 0–6 million km² of agricultural land for energy crops and a 2 million km² reduction to 9.5 million km² increase in forests by 2050 relative to 2010 (*medium confidence*). Land-use transitions of similar magnitude can be observed in modelled 2°C pathways (*medium confidence*). Such large transitions pose profound challenges for sustainable management of the various demands on land for human settlements, food, livestock feed, fibre, bioenergy, carbon storage, biodiversity and other ecosystem services (*high confidence*). {2.3.4, 2.4.4}

Demand-Side Mitigation and Behavioural Changes

Demand-side measures are key elements of 1.5°C pathways. Lifestyle choices lowering energy demand and the land- and GHG-intensity of food consumption can further support achievement of 1.5°C pathways (*high confidence*). By 2030 and 2050, all end-use sectors (including building, transport, and industry) show marked energy demand reductions in modelled 1.5°C pathways, comparable and beyond those projected in 2°C pathways. Sectoral models support the scale of these reductions. {2.3.4, 2.4.3, 2.5.1}

Links between 1.5°C Pathways and Sustainable Development

Choices about mitigation portfolios for limiting warming to 1.5°C can positively or negatively impact the achievement of other societal objectives, such as sustainable development (*high confidence*). In particular, demand-side and efficiency measures, and lifestyle choices that limit energy, resource, and GHG-intensive food demand support sustainable development (*medium confidence*). Limiting warming to 1.5°C can be achieved synergistically with poverty alleviation and improved energy security and can provide large public health benefits through improved air quality, preventing millions of premature deaths. However, specific mitigation measures, such as bioenergy, may result in trade-offs that require consideration. {2.5.1, 2.5.2, 2.5.3}

2.1 Introduction to Mitigation Pathways and the Sustainable Development Context

This chapter assesses the literature on mitigation pathways to limit or return global mean warming to 1.5°C (relative to the pre-industrial base period 1850–1900). Key questions addressed are: What types of mitigation pathways have been developed that could be consistent with 1.5°C? What changes in emissions, energy and land use do they entail? What do they imply for climate policy and implementation, and what impacts do they have on sustainable development? In terms of feasibility (see Cross-Chapter Box 3 in Chapter 1), this chapter focuses on geophysical dimensions and technological and economic enabling factors. Social and institutional dimensions as well as additional aspects of technical feasibility are covered in Chapter 4.

Mitigation pathways are typically designed to reach a predefined climate target alone. Minimization of mitigation expenditures, but not climate-related damages or sustainable development impacts, is often the basis for these pathways to the desired climate target (see Cross-Chapter Box 5 in this chapter for additional discussion). However, there are interactions between mitigation and multiple other sustainable development goals (see Sections 1.1 and 5.4) that provide both challenges and opportunities for climate action. Hence there are substantial efforts to evaluate the effects of the various mitigation pathways on sustainable development, focusing in particular on aspects for which integrated assessment models (IAMs) provide relevant information (e.g., land-use changes and biodiversity, food security, and air quality). More broadly, there are efforts to incorporate climate change mitigation as one of multiple objectives that, in general, reflect societal concerns more completely and could potentially provide benefits at lower costs than simultaneous single-objective policies (e.g., Clarke et al., 2014). For example, with carefully selected policies, universal energy access can be achieved while simultaneously reducing air pollution and mitigating climate change (McCollum et al., 2011; Riahi et al., 2012; IEA, 2017d). This chapter thus presents both the pathways and an initial discussion of their context within sustainable development objectives (Section 2.5), with the latter, along with equity and ethical issues, discussed in more detail in Chapter 5.

As described in Cross-Chapter Box 1 in Chapter 1, scenarios are comprehensive, plausible, integrated descriptions of possible futures based on specified, internally consistent underlying assumptions, with pathways often used to describe the clear temporal evolution of specific scenario aspects or goal-oriented scenarios. We include both these usages of ‘pathways’ here.

2.1.1 Mitigation Pathways Consistent with 1.5°C

Emissions scenarios need to cover all sectors and regions over the 21st century to be associated with a climate change projection out to 2100. Assumptions regarding future trends in population, consumption of goods and services (including food), economic growth, behaviour, technology, policies and institutions are all required to generate

scenarios (Section 2.3.1). These societal choices must then be linked to the drivers of climate change, including emissions of well-mixed greenhouse gases and aerosol and ozone precursors as well as land-use and land-cover changes. Deliberate solar radiation modification is not included in these scenarios (see Cross-Chapter Box 10 in Chapter 4).

Plausible developments need to be anticipated in many facets of the key sectors of energy and land use. Within energy, these scenarios consider energy resources like biofuels, energy supply and conversion technologies, energy consumption, and supply and end-use efficiency. Within land use, agricultural productivity, food demand, terrestrial carbon management, and biofuel production are all considered. Climate policies are also considered, including carbon pricing and technology policies such as research and development funding and subsidies. The scenarios incorporate regional differentiation in sectoral and policy development. The climate changes resulting from such scenarios are derived using models that typically incorporate physical understanding of the carbon cycle and climate response derived from complex geophysical models evaluated against observations (Sections 2.2 and 2.6).

The temperature response to a given emission pathway (see glossary) is uncertain and therefore quantified in terms of a probabilistic outcome. Chapter 1 assesses the climate objectives of the Paris Agreement in terms of human-induced warming, thus excluding potential impacts of natural forcing such as volcanic eruptions or solar output changes or unforced internal variability. Temperature responses in this chapter are assessed using simple geophysically based models that evaluate the anthropogenic component of future temperature change and do not incorporate internal natural variations and are thus fit for purpose in the context of this assessment (Section 2.2.1). Hence a scenario that is consistent with 1.5°C may in fact lead to either a higher or lower temperature change, but within quantified and generally well-understood bounds (see also Chapter 1, Section 1.2.3). Consistency with avoiding a human-induced temperature change limit must therefore also be defined probabilistically, with likelihood values selected based on risk-avoidance preferences. Responses beyond global mean temperature are not typically evaluated in such models and are assessed in Chapter 3.

2.1.2 The Use of Scenarios

Variations in scenario assumptions and design define to a large degree which questions can be addressed with a specific scenario set, for example, the exploration of implications of delayed climate mitigation action. In this assessment, the following classes of 1.5°C- and 2°C-consistent scenarios are of particular interest to the topics addressed in this chapter: (i) scenarios with the same climate target over the 21st century but varying socio-economic assumptions (Sections 2.3 and 2.4), (ii) pairs of scenarios with similar socio-economic assumptions but with forcing targets aimed at 1.5°C and 2°C (Section 2.3), and (iii) scenarios that follow the Nationally Determined Contributions or NDCs² until 2030 with much more stringent mitigation action thereafter (Section 2.3.5).

² Current pledges include those from the United States although they have stated their intention to withdraw in the future.

Characteristics of these pathways, such as emissions reduction rates, time of peaking, and low-carbon energy deployment rates, can be assessed as being consistent with 1.5°C. However, they cannot be assessed as ‘requirements’ for 1.5°C, unless a targeted analysis is available that specifically asked whether there could be other 1.5°C-consistent pathways without the characteristics in question. AR5 already assessed such targeted analyses, for example, asking which technologies are important in order to keep open the possibility of limiting warming to 2°C (Clarke et al., 2014). By now, several such targeted analyses are also available for questions related to 1.5°C (Luderer et al., 2013; Rogelj et al., 2013b; Bauer et al., 2018; Strefler et al., 2018b; van Vuuren et al., 2018). This assessment distinguishes between ‘consistent’ and the much stronger concept of required characteristics of 1.5°C pathways wherever possible.

Ultimately, society will adjust the choices it makes as new information becomes available and technical learning progresses, and these adjustments can be in either direction. Earlier scenario studies have shown, however, that deeper emissions reductions in the near term hedge against the uncertainty of both climate response and future technology availability (Luderer et al., 2013; Rogelj et al., 2013b; Clarke et al., 2014). Not knowing what adaptations might be put in place in the future, and due to limited studies, this chapter examines prospective rather than iteratively adaptive mitigation pathways (Cross-Chapter Box 1 in Chapter 1). Societal choices illustrated by scenarios may also influence what futures are envisioned as possible or desirable and hence whether those come into being (Beck and Mahony, 2017).

2.1.3 New Scenario Information since AR5

In this chapter, we extend the AR5 mitigation pathway assessment based on new scenario literature. Updates in understanding of climate sensitivity, transient climate response, radiative forcing, and the cumulative carbon budget consistent with 1.5°C are discussed in Sections 2.2.

Mitigation pathways developed with detailed process-based integrated assessment models (IAMs) covering all sectors and regions over the 21st century describe an internally consistent and calibrated (to historical trends) way to get from current developments to meeting long-term climate targets like 1.5°C (Clarke et al., 2014). The overwhelming majority of available 1.5°C pathways were generated by such IAMs, and these pathways can be directly linked to climate outcomes and their consistency with the 1.5°C goal evaluated. The AR5 similarly relied upon such studies, which were mainly discussed in Chapter 6 of Working Group III (WGIII) (Clarke et al., 2014).

Since the AR5, several new, integrated multimodel studies have appeared in the literature that explore specific characteristics of scenarios more stringent than the lowest scenario category assessed in AR5 that was assessed to limit warming below 2°C with greater than 66% likelihood (Rogelj et al., 2015b, 2018; Akimoto et al., 2017; Marcucci et al., 2017; Su et al., 2017; Bauer et al., 2018; Bertram et al., 2018; Grubler et al., 2018; Holz et al., 2018b; Kriegler et al., 2018a; Liu et al., 2018; Luderer et al., 2018; Strefler et al., 2018a; van Vuuren et al., 2018; Vrontisi et al., 2018; Zhang et al., 2018). Those scenarios explore 1.5°C-consistent pathways from multiple perspectives

(see Supplementary Material 2.SM.1.3), examining sensitivity to assumptions regarding:

- socio-economic drivers and developments including energy and food demand as, for example, characterized by the Shared Socio-Economic Pathways (SSPs; Cross-Chapter Box 1 in Chapter 1)
- near-term climate policies describing different levels of strengthening the NDCs
- the use of bioenergy and the availability and desirability of carbon dioxide removal (CDR) technologies

A large number of these scenarios were collected in a scenario database established for the assessment of this Special Report (Supplementary Material 2.SM.1.3). Mitigation pathways were classified by four factors: consistency with a temperature increase limit (as defined by Chapter 1), whether they temporarily overshoot that limit, the extent of this potential overshoot, and the likelihood of falling within these bounds.

Specifically, they were put into classes that either kept surface temperature increases below a given threshold throughout the 21st century or returned to a value below 1.5°C above pre-industrial levels at some point before 2100 after temporarily exceeding that level earlier – referred to as an overshoot (OS). Both groups were further separated based on the probability of being below the threshold and the degree of overshoot, respectively (Table 2.1). Pathways are uniquely classified, with 1.5°C-related classes given higher priority than 2°C classes in cases where a pathway would be applicable to either class.

The probability assessment used in the scenario classification is based on simulations using two reduced-complexity carbon cycle, atmospheric composition, and climate models: the ‘Model for the Assessment of Greenhouse Gas-Induced Climate Change’ (MAGICC) (Meinshausen et al., 2011a), and the ‘Finite Amplitude Impulse Response’ (FAIRv1.3) model (Smith et al., 2018). For the purpose of this report, and to facilitate comparison with AR5, the range of the key carbon cycle and climate parameters for MAGICC and its setup are identical to those used in AR5 WGIII (Clarke et al., 2014). For each mitigation pathway, MAGICC and FAIR simulations provide probabilistic estimates of atmospheric concentrations, radiative forcing and global temperature outcomes until 2100. However, the classification uses MAGICC probabilities directly for traceability with AR5 and because this model is more established in the literature. Nevertheless, the overall uncertainty assessment is based on results from both models, which are considered in the context of the latest radiative forcing estimates and observed temperatures (Etiman et al., 2016; Smith et al., 2018) (Section 2.2 and Supplementary Material 2.SM.1.1). The comparison of these lines of evidence shows *high agreement* in the relative temperature response of pathways, with *medium agreement* on the precise absolute magnitude of warming, introducing a level of imprecision in these attributes. Consideration of the combined evidence here leads to *medium confidence* in the overall geophysical characteristics of the pathways reported here.

In addition to the characteristics of the above-mentioned classes, four illustrative pathway archetypes have been selected and are used throughout this chapter to highlight specific features of and variations across 1.5°C pathways. These are chosen in particular to illustrate the spectrum of CO₂ emissions reduction patterns consistent with 1.5°C,

Table 2.1 | Classification of pathways that this chapter draws upon, along with the number of available pathways in each class. The definition of each class is based on probabilities derived from the MAGICC model in a setup identical to AR5 WGIII (Clarke et al., 2014), as detailed in Supplementary Material 2.SM.1.4.

Pathway group	Pathway Class	Pathway Selection Criteria and Description	Number of Scenarios	Number of Scenarios
1.5°C or 1.5°C-consistent**	Below-1.5°C	Pathways limiting peak warming to below 1.5°C during the entire 21st century with 50–66% likelihood*	9	90
	1.5°C-low-OS	Pathways limiting median warming to below 1.5°C in 2100 and with a 50–67% probability of temporarily overshooting that level earlier, generally implying less than 0.1°C higher peak warming than Below-1.5°C pathways	44	
	1.5°C-high-OS	Pathways limiting median warming to below 1.5°C in 2100 and with a greater than 67% probability of temporarily overshooting that level earlier, generally implying 0.1–0.4°C higher peak warming than Below-1.5°C pathways	37	
2°C or 2°C-consistent	Lower-2°C	Pathways limiting peak warming to below 2°C during the entire 21st century with greater than 66% likelihood	74	132
	Higher-2°C	Pathways assessed to keep peak warming to below 2°C during the entire 21st century with 50–66% likelihood	58	

* No pathways were available that achieve a greater than 66% probability of limiting warming below 1.5°C during the entire 21st century based on the MAGICC model projections.

** This chapter uses the term 1.5°C-consistent pathways to refer to pathways with no overshoot, with limited (low) overshoot, and with high overshoot. However, the Summary for Policymakers focusses on pathways with no or limited (low) overshoot.

ranging from very rapid and deep near-term decreases, facilitated by efficiency and demand-side measures that lead to limited CDR requirements, to relatively slower but still rapid emissions reductions that lead to a temperature overshoot and necessitate large CDR deployment later in the century (Section 2.3).

2.1.4 Utility of Integrated Assessment Models (IAMs) in the Context of this Report

IAMs lie at the basis of the assessment of mitigation pathways in this chapter, as much of the quantitative global scenario literature is derived with such models. IAMs combine insights from various disciplines in a single framework, resulting in a dynamic description of the coupled energy–economy–land–climate system that cover the largest sources of anthropogenic greenhouse gas (GHG) emissions from different sectors. Many of the IAMs that contributed mitigation scenarios to this assessment include a process-based description of the land system in addition to the energy system (e.g., Popp et al., 2017), and several have been extended to cover air pollutants (Rao et al., 2017) and water use (Hejazi et al., 2014; Fricko et al., 2016; Mouratiadou et al., 2016). Such integrated pathways hence allow the exploration of the whole-system transformation, as well as the interactions, synergies, and trade-offs between sectors, and, increasingly, questions beyond climate mitigation (von Stechow et al., 2015). The models do not, however, fully account for all constraints that could affect realization of pathways (see Chapter 4).

Section 2.3 assesses the overall characteristics of 1.5°C pathways based on fully integrated pathways, while Sections 2.4 and 2.5 describe underlying sectoral transformations, including insights from sector-specific assessment models and pathways that are not derived from IAMs. Such models provide detail in their domain of application and make exogenous assumptions about cross-sectoral or global factors. They often focus on a specific sector, such as the energy (Bruckner et al., 2014; IEA, 2017a; Jacobson, 2017; OECD/IEA and IRENA, 2017), buildings (Lucon et al., 2014) or transport (Sims et al., 2014) sector, or

a specific country or region (Giannakidis et al., 2018). Sector-specific pathways are assessed in relation to integrated pathways because they cannot be directly linked to 1.5°C by themselves if they do not extend to 2100 or do not include all GHGs or aerosols from all sectors.

AR5 found sectoral 2°C decarbonization strategies from IAMs to be consistent with sector-specific studies (Clarke et al., 2014). A growing body of literature on 100%-renewable energy scenarios has emerged (e.g., see Creutzig et al., 2017; Jacobson et al., 2017), which goes beyond the wide range of IAM projections of renewable energy shares in 1.5°C and 2°C pathways. While the representation of renewable energy resource potentials, technology costs and system integration in IAMs has been updated since AR5, leading to higher renewable energy deployments in many cases (Luderer et al., 2017; Pietzcker et al., 2017), none of the IAM projections identify 100% renewable energy solutions for the global energy system as part of cost-effective mitigation pathways (Section 2.4.2). Bottom-up studies find higher mitigation potentials in the industry, buildings, and transport sectors in 2030 than realized in selected 2°C pathways from IAMs (UNEP 2017), indicating the possibility to strengthen sectoral decarbonization strategies until 2030 beyond the integrated 1.5°C pathways assessed in this chapter (Luderer et al., 2018).

Detailed, process-based IAMs are a diverse set of models ranging from partial equilibrium energy–land models to computable general equilibrium models of the global economy, from myopic to perfect foresight models, and from models with to models without endogenous technological change (Supplementary Material 2.SM.1.2). The IAMs used in this chapter have limited to no coverage of climate impacts. They typically use GHG pricing mechanisms to induce emissions reductions and associated changes in energy and land uses consistent with the imposed climate goal. The scenarios generated by these models are defined by the choice of climate goals and assumptions about near-term climate policy developments. They are also shaped by assumptions about mitigation potentials and technologies as well as baseline developments such as, for example, those represented by

different Shared Socio-Economic Pathways (SSPs), especially those pertaining to energy and food demand (Riahi et al., 2017). See Section 2.3.1 for discussion of these assumptions. Since the AR5, the scenario literature has greatly expanded the exploration of these dimensions. This includes low-demand scenarios (Grubler et al., 2018; van Vuuren et al., 2018), scenarios taking into account a larger set of sustainable development goals (Bertram et al., 2018), scenarios with restricted availability of CDR technologies (Bauer et al., 2018; Grubler et al., 2018; Holz et al., 2018b; Kriegler et al., 2018a; Streffer et al., 2018b; van Vuuren et al., 2018), scenarios with near-term action dominated by regulatory policies (Kriegler et al., 2018a) and scenario variations across the SSPs (Riahi et al., 2017; Rogelj et al., 2018). IAM results depend upon multiple underlying assumptions, for example, the extent to which global markets and economies are assumed to operate frictionless and policies are cost-optimized, assumptions about technological progress and availability and costs of mitigation and CDR measures, assumptions about underlying socio-economic developments and future energy, food and materials demand, and assumptions about the geographic and temporal pattern of future regulatory and carbon pricing policies (see Supplementary Material 2.SM.1.2 for additional discussion on IAMs and their limitations).

2.2 Geophysical Relationships and Constraints

Emissions pathways can be characterized by various geophysical characteristics, such as radiative forcing (Masui et al., 2011; Riahi et al., 2011; Thomson et al., 2011; van Vuuren et al., 2011b), atmospheric concentrations (van Vuuren et al., 2007, 2011a; Clarke et al., 2014) or associated temperature outcomes (Meinshausen et al., 2009; Rogelj et al., 2011; Luderer et al., 2013). These attributes can be used to derive geophysical relationships for specific pathway classes, such as cumulative CO₂ emissions compatible with a specific level of warming, also known as ‘carbon budgets’ (Meinshausen et al., 2009; Rogelj et al., 2011; Stocker et al., 2013; Friedlingstein et al., 2014a), the consistent contributions of non-CO₂ GHGs and aerosols to the remaining carbon budget (Bowerman et al., 2011; Rogelj et al., 2015a, 2016b), or to temperature outcomes (Lamarque et al., 2011; Bowerman et al., 2013; Rogelj et al., 2014b). This section assesses geophysical relationships for both CO₂ and non-CO₂ emissions (see glossary).

2.2.1 Geophysical Characteristics of Mitigation Pathways

This section employs the pathway classification introduced in Section 2.1, with geophysical characteristics derived from simulations with the MAGICC reduced-complexity carbon cycle and climate model and supported by simulations with the FAIR reduced-complexity model (Section 2.1). Within a specific category and between models, there remains a large degree of variance. Most pathways exhibit a temperature overshoot which has been highlighted in several studies focusing on stringent mitigation pathways (Huntingford and Lowe, 2007; Wigley et al., 2007; Nohara et al., 2015; Rogelj et al., 2015d; Zickfeld and Herrington, 2015; Schleussner et al., 2016; Xu and Ramanathan, 2017). Only very few of the scenarios collected in the database for this report hold the average future warming projected by MAGICC below 1.5°C during the entire 21st century (Table 2.1, Figure 2.1). Most

1.5°C-consistent pathways available in the database overshoot 1.5°C around mid-century before peaking and then reducing temperatures so as to return below that level in 2100. However, because of numerous geophysical uncertainties and model dependencies (Section 2.2.1.1, Supplementary Material 2.SM.1.1), absolute temperature characteristics of the various pathway categories are more difficult to distinguish than relative features (Figure 2.1, Supplementary Material 2.SM.1.1), and actual probabilities of overshoot are imprecise. However, all lines of evidence available for temperature projections indicate a probability greater than 50% of overshooting 1.5°C by mid-century in all but the most stringent pathways currently available (Supplementary Material 2.SM.1.1, 2.SM.1.4).

Most 1.5°C-consistent pathways exhibit a peak in temperature by mid-century whereas 2°C-consistent pathways generally peak after 2050 (Supplementary Material 2.SM.1.4). The peak in median temperature in the various pathway categories occurs about ten years before reaching net zero CO₂ emissions due to strongly reduced annual CO₂ emissions and deep reductions in CH₄ emissions (Section 2.3.3). The two reduced-complexity climate models used in this assessment suggest that virtually all available 1.5°C-consistent pathways peak and then decline global mean temperature, but with varying rates of temperature decline after the peak (Figure 2.1). The estimated decadal rates of temperature change by the end of the century are smaller than the amplitude of the climate variability as assessed in AR5 (1 standard deviation of about $\pm 0.1^\circ\text{C}$), which hence complicates the detection of a global peak and decline of warming in observations on time scales of one to two decades (Bindoff et al., 2013). In comparison, many pathways limiting warming to 2°C or higher by 2100 still have noticeable increasing trends at the end of the century, and thus imply continued warming.

By 2100, the difference between 1.5°C- and 2°C-consistent pathways becomes clearer compared to mid-century, not only for the temperature response (Figure 2.1) but also for atmospheric CO₂ concentrations. In 2100, the median CO₂ concentration in 1.5°C-consistent pathways is below 2016 levels (Le Quéré et al., 2018), whereas it remains higher by about 5–10% compared to 2016 in the 2°C-consistent pathways.

2.2.1.1 Geophysical uncertainties: non-CO₂ forcing agents

Impacts of non-CO₂ climate forcers on temperature outcomes are particularly important when evaluating stringent mitigation pathways (Weyant et al., 2006; Shindell et al., 2012; Rogelj et al., 2014b, 2015a; Samset et al., 2018). However, many uncertainties affect the role of non-CO₂ climate forcers in stringent mitigation pathways.

A first uncertainty arises from the magnitude of the radiative forcing attributed to non-CO₂ climate forcers. Figure 2.2 illustrates how, for one representative 1.5°C-consistent pathway (SSP2-1.9) (Fricko et al., 2017; Rogelj et al., 2018), the effective radiative forcings as estimated by MAGICC and FAIR can differ (see Supplementary Material 2.SM1.1 for further details). This large spread in non-CO₂ effective radiative forcings leads to considerable uncertainty in the predicted temperature response. This uncertainty ultimately affects the assessed temperature outcomes for pathway classes used in this chapter (Section 2.1) and also affects the carbon budget (Section 2.2.2). Figure 2.2 highlights

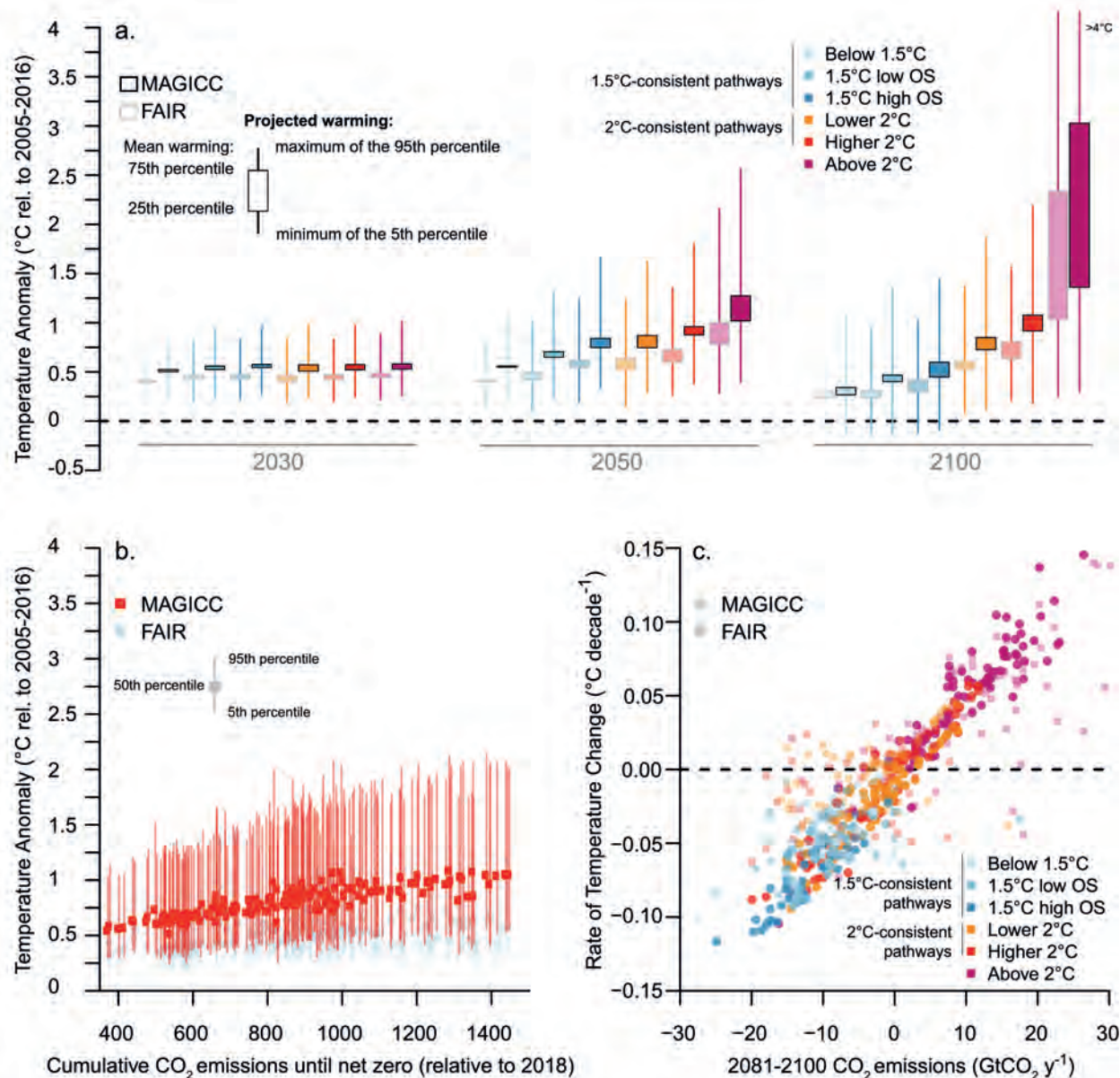


Figure 2.1 | Pathways classification overview. (a) Average global mean temperature increase relative to 2010 as projected by FAIR and MAGICC in 2030, 2050 and 2100; (b) response of peak warming to cumulative CO₂ emissions until net zero by MAGICC (red) and FAIR (blue); (c) decadal rate of average global mean temperature change from 2081 to 2100 as a function of the annual CO₂ emissions averaged over the same period as given by FAIR (transparent squares) and MAGICC (filled circles). In panel (a), horizontal lines at 0.63°C and 1.13°C are indicative of the 1.5°C and 2°C warming thresholds with the respect to 1850–1900, taking into account the assessed historical warming of $0.87^{\circ}\text{C} \pm 0.12^{\circ}\text{C}$ between the 1850–1900 and 2006–2015 periods (Chapter 1, Section 1.2.1). In panel (a), vertical lines illustrate both the physical and the scenario uncertainty as captured by MAGICC and FAIR and show the minimal warming of the 5th percentile of projected warming and the maximal warming of the 95th percentile of projected warming per scenario class. Boxes show the interquartile range of mean warming across scenarios, and thus represent scenario uncertainty only.

the important role of methane emissions reduction in this scenario, in agreement with the recent literature focussing on stringent mitigation pathways (Shindell et al., 2012; Rogelj et al., 2014b, 2015a; Stohl et al., 2015; Collins et al., 2018).

For mitigation pathways that aim at halting and reversing radiative forcing increase during this century, the aerosol radiative forcing is a considerable source of uncertainty (Figure 2.2) (Samset et al., 2018; Smith et al., 2018). Indeed, reductions in SO₂ (and NO_x) emissions largely associated with fossil-fuel burning are expected to reduce the cooling effects of both aerosol radiative interactions and aerosol cloud

interactions, leading to warming (Myhre et al., 2013; Samset et al., 2018). A multimodel analysis (Myhre et al., 2017) and a study based on observational constraints (Malavelle et al., 2017) largely support the AR5 best estimate and uncertainty range of aerosol forcing. The partitioning of total aerosol radiative forcing between aerosol precursor emissions is important (Ghan et al., 2013; Jones et al., 2018; Smith et al., 2018) as this affects the estimate of the mitigation potential from different sectors that have aerosol precursor emission sources. The total aerosol effective radiative forcing change in stringent mitigation pathways is expected to be dominated by the effects from the phase-out of SO₂, although the magnitude of this aerosol-warming

effect depends on how much of the present-day aerosol cooling is attributable to SO_2 , particularly the cooling associated with aerosol–cloud interaction (Figure 2.2). Regional differences in the linearity of aerosol–cloud interactions (Carslaw et al., 2013; Kretschmar et al., 2017) make it difficult to separate the role of individual precursors. Precursors that are not fully mitigated will continue to affect the Earth system. If, for example, the role of nitrate aerosol cooling is at the strongest end of the assessed IPCC AR5 uncertainty range, future temperature increases may be more modest if ammonia emissions continue to rise (Hauglustaine et al., 2014).

Figure 2.2 shows that there are substantial differences in the evolution of estimated effective radiative forcing of non- CO_2 forcers between MAGICC and FAIR. These forcing differences result in MAGICC simulating a larger warming trend in the near term compared to both the FAIR model and the recent observed trends of 0.2°C per decade reported in Chapter 1 (Figure 2.1, Supplementary Material 2.SM.1.1, Chapter 1, Section 1.2.1.3). The aerosol effective forcing is stronger in MAGICC compared to either FAIR or the AR5 best estimate, though it is still well within the AR5 uncertainty range (Supplementary Material 2.SM.1.1.1). A recent revision (Etminan et al., 2016) increases the methane forcing by 25%. This revision is used in the FAIR but not in the AR5 setup of MAGICC that is applied here. Other structural differences exist in how the two models relate emissions to concentrations that contribute to differences in forcing (see Supplementary Material 2.SM.1.1.1).

Non- CO_2 climate forcers exhibit a greater geographical variation in radiative forcings than CO_2 , which leads to important uncertainties in the temperature response (Myhre et al., 2013). This uncertainty increases the relative uncertainty of the temperature pathways associated with low emission scenarios compared to high emission scenarios (Clarke et al., 2014). It is also important to note that geographical patterns of temperature change and other climate responses, especially those related to precipitation, depend significantly on the forcing mechanism (Myhre et al., 2013; Shindell et al., 2015; Marvel et al., 2016; Samset et al., 2016) (see also Chapter 3, Section 3.6.2.2).

2.2.1.2 Geophysical uncertainties: climate and Earth system feedbacks

Climate sensitivity uncertainty impacts future projections as well as carbon-budget estimates (Schneider et al., 2017). AR5 assessed the equilibrium climate sensitivity (ECS) to be *likely* in the 1.5°C – 4.5°C range, *extremely unlikely* less than 1°C and *very unlikely* greater than 6°C . The lower bound of this estimate is lower than the range of CMIP5 models (Collins et al., 2013). The evidence for the 1.5°C lower bound on ECS in AR5 was based on analysis of energy-budget changes over the historical period. Work since AR5 has suggested that the climate sensitivity inferred from such changes has been lower than the $2 \times \text{CO}_2$ climate sensitivity for known reasons (Forster, 2016; Gregory and Andrews, 2016; Rugenstein et al., 2016; Armour, 2017; Ceppi and Gregory, 2017; Knutti et al., 2017; Proistosescu and Huybers, 2017). Both a revised interpretation of historical estimates and other lines of evidence based on analysis of climate models with the best representation of today's climate (Sherwood et al., 2014; Zhai et al., 2015; Tan et al., 2016; Brown and Caldeira, 2017; Knutti

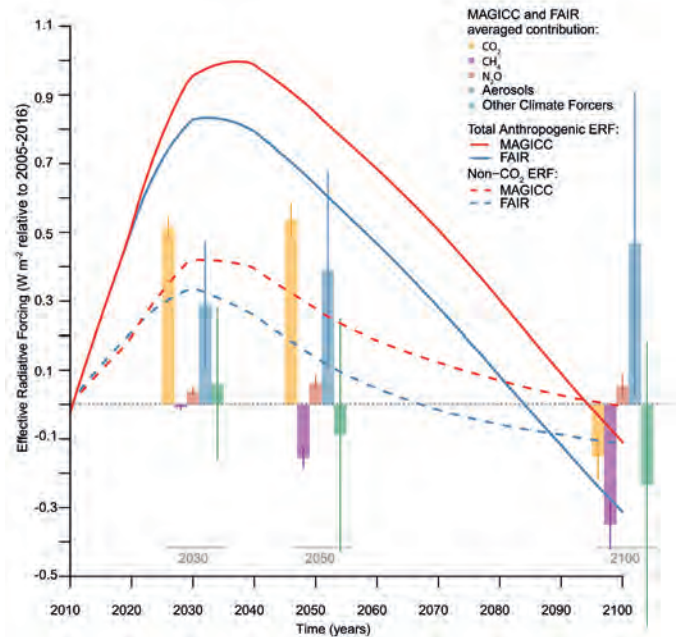


Figure 2.2 | Changes and uncertainties in effective radiative forcings (ERF) for one 1.5°C-consistent pathway (SSP2-19) as estimated by MAGICC and FAIR. The lines are indicative of the total effective radiative forcing from all anthropogenic sources (solid lines) and for non- CO_2 agents only (dashed lines), as represented by MAGICC (red) and FAIR (blue) relative to 2010, respectively. Vertical bars show the mean radiative forcing as predicted by MAGICC and FAIR of relevant non- CO_2 agents for year 2030, 2050 and 2100. The vertical lines give the uncertainty (1 standard deviation) of the ERFs for the represented species.

et al., 2017) suggest that the lower bound of ECS could be revised upwards, which would decrease the chances of limiting warming below 1.5°C in assessed pathways. However, such a reassessment has been challenged (Lewis and Curry, 2018), albeit from a single line of evidence. Nevertheless, it is premature to make a major revision to the lower bound. The evidence for a possible revision of the upper bound on ECS is less clear, with cases argued from different lines of evidence for both decreasing (Lewis and Curry, 2015, 2018; Cox et al., 2018) and increasing (Brown and Caldeira, 2017) the bound presented in the literature. The tools used in this chapter employ ECS ranges consistent with the AR5 assessment. The MAGICC ECS distribution has not been selected to explicitly reflect this but is nevertheless consistent (Rogelj et al., 2014a). The FAIR model used here to estimate carbon budgets explicitly constructs log-normal distributions of ECS and transient climate response based on a multi-parameter fit to the AR5 assessed ranges of climate sensitivity and individual historic effective radiative forcings (Smith et al., 2018) (Supplementary Material 2.SM.1.1.1).

Several feedbacks of the Earth system, involving the carbon cycle, non- CO_2 GHGs and/or aerosols, may also impact the future dynamics of the coupled carbon–climate system's response to anthropogenic emissions. These feedbacks are caused by the effects of nutrient limitation (Duce et al., 2008; Mahowald et al., 2017), ozone exposure (de Vries et al., 2017), fire emissions (Narayan et al., 2007) and changes associated with natural aerosols (Cadule et al., 2009; Scott et al., 2018). Among these Earth system feedbacks, the importance of the permafrost feedback's influence has been highlighted in recent studies. Combined evidence

from both models (MacDougall et al., 2015; Burke et al., 2017; Lowe and Bernie, 2018) and field studies (like Schädel et al., 2014; Schuur et al., 2015) shows *high agreement* that permafrost thawing will release both CO₂ and CH₄ as the Earth warms, amplifying global warming. This thawing could also release N₂O (Voigt et al., 2017a, b). Field, laboratory and modelling studies estimate that the vulnerable fraction in permafrost is about 5–15% of the permafrost soil carbon (~5300–5600 GtCO₂ in Schuur et al., 2015) and that carbon emissions are expected to occur beyond 2100 because of system inertia and the large proportion of slowly decomposing carbon in permafrost (Schädel et al., 2014). Published model studies suggest that a large part of the carbon release to the atmosphere is in the form of CO₂ (Schädel et al., 2016), while the amount of CH₄ released by permafrost thawing is estimated to be much smaller than that CO₂. Cumulative CH₄ release by 2100 under RCP2.6 ranges from 0.13 to 0.45 Gt of methane (Burke et al., 2012; Schneider von Deimling et al., 2012, 2015), with fluxes being the highest in the middle of the century because of maximum thermokarst lake extent by mid-century (Schneider von Deimling et al., 2015).

The reduced complexity climate models employed in this assessment do not take into account permafrost or non-CO₂ Earth system feedbacks, although the MAGICC model has a permafrost module that can be enabled. Taking the current climate and Earth system feedbacks understanding together, there is a possibility that these models would underestimate the longer-term future temperature response to stringent emission pathways (Section 2.2.2).

2.2.2 The Remaining 1.5°C Carbon Budget

2.2.2.1 Carbon budget estimates

Since the AR5, several approaches have been proposed to estimate carbon budgets compatible with 1.5°C or 2°C. Most of these approaches indirectly rely on the approximate linear relationship between peak global mean temperature and cumulative emissions of carbon (the transient climate response to cumulative emissions of carbon, TCRE) (Collins et al., 2013; Friedlingstein et al., 2014a; Rogelj et al., 2016b), whereas others base their estimates on equilibrium climate sensitivity (Schneider et al., 2017). The AR5 employed two approaches to determine carbon budgets. Working Group I (WGI) computed carbon budgets from 2011 onwards for various levels of warming relative to the 1861–1880 period using RCP8.5 (Meinshausen et al., 2011b; Stocker et al., 2013), whereas WGIII estimated their budgets from a set of available pathways that were assessed to have a >50% probability to exceed 1.5°C by mid-century, and return to 1.5°C or below in 2100 with greater than 66% probability (Clarke et al., 2014). These differences made AR5 WGI and WGIII carbon budgets difficult to compare as they are calculated over different time periods, are derived from a different sets of multi-gas and aerosol emission scenarios, and use different concepts of carbon budgets (exceedance for WGI, avoidance for WGIII) (Rogelj et al., 2016b; Matthews et al., 2017).

Carbon budgets can be derived from CO₂-only experiments as well as from multi-gas and aerosol scenarios. Some published estimates of carbon budgets compatible with 1.5°C or 2°C refer to budgets for CO₂-induced warming only, and hence do not take into account the contribution of non-CO₂ climate forcers (Allen et al., 2009;

Matthews et al., 2009; Zickfeld et al., 2009; IPCC, 2013a). However, because the projected changes in non-CO₂ climate forcers tend to amplify future warming, CO₂-only carbon budgets overestimate the total net cumulative carbon emissions compatible with 1.5°C or 2°C (Friedlingstein et al., 2014a; Rogelj et al., 2016b; Matthews et al., 2017; Mengis et al., 2018; Tokarska et al., 2018).

Since the AR5, many estimates of the remaining carbon budget for 1.5°C have been published (Friedlingstein et al., 2014a; MacDougall et al., 2015; Peters, 2016; Rogelj et al., 2016b, 2018; Matthews et al., 2017; Millar et al., 2017; Goodwin et al., 2018b; Kriegler et al., 2018b; Lowe and Bernie, 2018; Mengis et al., 2018; Millar and Friedlingstein, 2018; Schurer et al., 2018; Séférian et al., 2018; Tokarska and Gillett, 2018; Tokarska et al., 2018). These estimates cover a wide range as a result of differences in the models used, and of methodological choices, as well as physical uncertainties. Some estimates are exclusively model-based while others are based on observations or on a combination of both. Remaining carbon budgets limiting warming below 1.5°C or 2°C that are derived from Earth system models of intermediate complexity (MacDougall et al., 2015; Goodwin et al., 2018a), IAMs (Luderer et al., 2018; Rogelj et al., 2018), or are based on Earth-system model results (Lowe and Bernie, 2018; Séférian et al., 2018; Tokarska and Gillett, 2018) give remaining carbon budgets of the same order of magnitude as the IPCC AR5 Synthesis Report (SYR) estimates (IPCC, 2014a). This is unsurprising as similar sets of models were used for the AR5 (IPCC, 2013b). The range of variation across models stems mainly from either the inclusion or exclusion of specific Earth system feedbacks (MacDougall et al., 2015; Burke et al., 2017; Lowe and Bernie, 2018) or different budget definitions (Rogelj et al., 2018).

In contrast to the model-only estimates discussed above and employed in the AR5, this report additionally uses observations to inform its evaluation of the remaining carbon budget. Table 2.2 shows that the assessed range of remaining carbon budgets consistent with 1.5°C or 2°C is larger than the AR5 SYR estimate and is part way towards estimates constrained by recent observations (Millar et al., 2017; Goodwin et al., 2018a; Tokarska and Gillett, 2018). Figure 2.3 illustrates that the change since AR5 is, in very large part, due to the application of a more recent observed baseline to the historic temperature change and cumulative emissions; here adopting the baseline period of 2006–2015 (see Chapter 1, Section 1.2.1). AR5 SYR Figures SPM.10 and 2.3 already illustrated the discrepancy between models and observations, but did not apply this as a correction to the carbon budget because they were being used to illustrate the overall linear relationship between warming and cumulative carbon emissions in the CMIP5 models since 1870, and were not specifically designed to quantify residual carbon budgets relative to the present for ambitious temperature goals. The AR5 SYR estimate was also dependent on a subset of Earth system models illustrated in Figure 2.3 of this report. Although, as outlined below and in Table 2.2, considerable uncertainties remain, there is *high agreement* across various lines of evidence assessed in this report that the remaining carbon budget for 1.5°C or 2°C would be larger than the estimates at the time of the AR5. However, the overall remaining budget for 2100 is assessed to be smaller than that derived from the recent observational-informed estimates, as Earth system feedbacks such as permafrost thawing reduce the budget applicable to centennial scales (see Section 2.2.2.2).

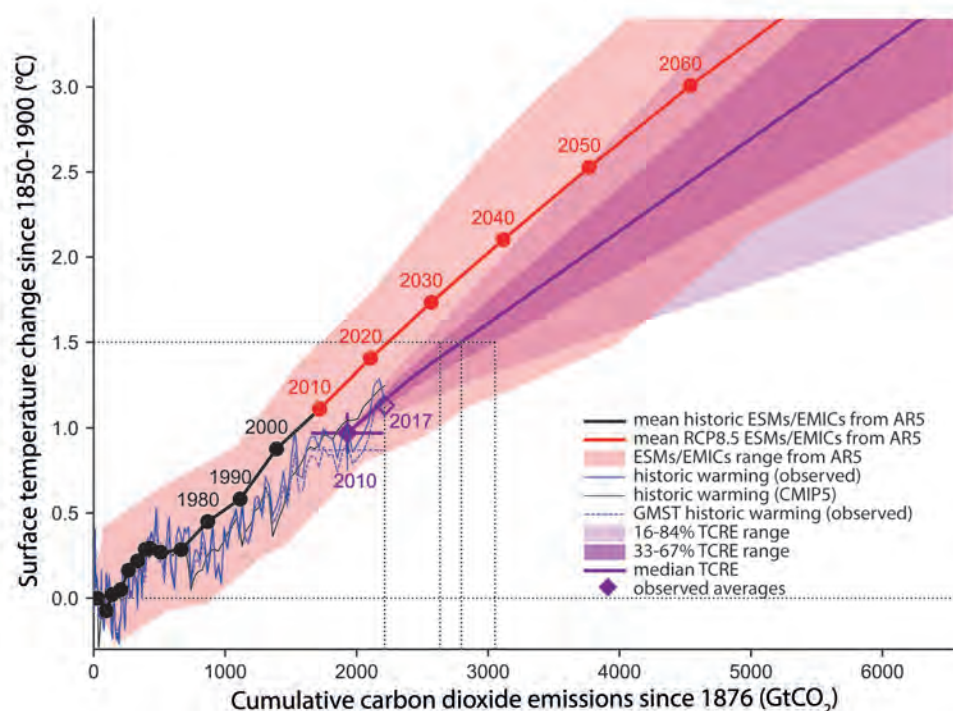


Figure 2.3 | Temperature changes from 1850–1900 versus cumulative CO₂ emissions since 1st January 1876. Solid lines with dots reproduce the globally averaged near-surface air temperature response to cumulative CO₂ emissions plus non-CO₂ forcers as assessed in Figure SPM10 of WGI AR5, except that points marked with years relate to a particular year, unlike in WGI AR5 Figure SPM.10, where each point relates to the mean over the previous decade. The AR5 data was derived from 15 Earth system models and 5 Earth system models of Intermediate Complexity for the historic observations (black) and RCP8.5 scenario (red), and the red shaded plume shows the range across the models as presented in the AR5. The purple shaded plume and the line are indicative of the temperature response to cumulative CO₂ emissions and non-CO₂ warming adopted in this report. The non-CO₂ warming contribution is averaged from the MAGICC and FAIR models, and the purple shaded range assumes the AR5 WGI TCRC distribution (Supplementary Material 2.SM.1.1.2). The 2010 observation of surface temperature change (0.97°C based on 2006–2015 mean compared to 1850–1900, Chapter 1, Section 1.2.1) and cumulative carbon dioxide emissions from 1876 to the end of 2010 of 1,930 GtCO₂ (Le Quéré et al., 2018) is shown as a filled purple diamond. The value for 2017 based on the latest cumulative carbon emissions up to the end of 2017 of 2,220 GtCO₂ (Version 1.3 accessed 22 May 2018) and a surface temperature anomaly of 1.1°C based on an assumed temperature increase of 0.2°C per decade is shown as a hollow purple diamond. The thin blue line shows annual observations, with CO₂ emissions from Le Quéré et al. (2018) and estimated globally averaged near-surface temperature from scaling the incomplete coverage and blended HadCRUT4 dataset in Chapter 1. The thin black line shows the CMIP5 multimodel mean estimate with CO₂ emissions also from (Le Quéré et al., 2018). The thin black line shows the GMST historic temperature trends from Chapter 1, which give lower temperature changes up to 2006–2015 of 0.87°C and would lead to a larger remaining carbon budget. The dotted black lines illustrate the remaining carbon budget estimates for 1.5°C given in Table 2.2. Note these remaining budgets exclude possible Earth system feedbacks that could reduce the budget, such as CO₂ and CH₄ release from permafrost thawing and tropical wetlands (see Section 2.2.2.2).

2.2.2.2 CO₂ and non-CO₂ contributions to the remaining carbon budget

A remaining carbon budget can be estimated from calculating the amount of CO₂ emissions consistent (given a certain value of TCRC) with an allowable additional amount of warming. Here, the allowable warming is the 1.5°C warming threshold minus the current warming taken as the 2006–2015 average, with a further amount removed to account for the estimated non-CO₂ temperature contribution to the remaining warming (Peters, 2016; Rogelj et al., 2016b). This assessment uses the TCRC range from AR5 WGI (Collins et al., 2013) supported by estimates of non-CO₂ contributions that are based on published methods and integrated pathways (Friedlingstein et al., 2014a; Allen et al., 2016, 2018; Peters, 2016; Smith et al., 2018). Table 2.2 and Figure 2.3 show the assessed remaining carbon budgets and key uncertainties for a set of additional warming levels relative to the 2006–2015 period (see Supplementary Material 2.SM.1.1.2 for details). With an assessed historical warming of 0.87°C ± 0.12°C from 1850–1900 to 2006–2015 (Chapter 1, Section 1.2.1), 0.63°C of additional warming would be

approximately consistent with a global mean temperature increase of 1.5°C relative to pre-industrial levels. For this level of additional warming, remaining carbon budgets have been estimated (Table 2.2, Supplementary Material 2.SM.1.1.2).

The remaining carbon budget calculation presented in the Table 2.2 and illustrated in Figure 2.3 does not consider additional Earth system feedbacks such as permafrost thawing. These are uncertain but estimated to reduce the remaining carbon budget by an order of magnitude of about 100 GtCO₂ and more thereafter. Accounting for such feedbacks would make the carbon budget more applicable for 2100 temperature targets, but would also increase uncertainty (Table 2.2 and see below). Excluding such feedbacks, the assessed range for the remaining carbon budget is estimated to be 840, 580, and 420 GtCO₂ for the 33rd, 50th and, 67th percentile of TCRC, respectively, with a median non-CO₂ warming contribution and starting from 1 January 2018 onward. Consistent with the approach used in the IPCC Fifth Assessment Report (IPCC, 2013b), the latter estimates use global near-surface air temperatures both over the ocean and

over land to estimate global surface temperature change since pre-industrial. The global warming from the pre-industrial period until the 2006–2015 reference period is estimated to amount to 0.97°C with an uncertainty range of about $\pm 0.1^\circ\text{C}$ (see Chapter 1, Section 1.2.1). Three methodological improvements lead to these estimates of the remaining carbon budget being about 300 GtCO₂ larger than those reported in Table 2.2 of the IPCC AR5 SYR (IPCC, 2014a) (*medium confidence*). The AR5 used 15 Earth System Models (ESM) and 5 Earth-system Models of Intermediate Complexity (EMIC) to derive an estimate of the remaining carbon budget. Their approach hence made implicit assumptions about the level of warming to date, the future contribution of non-CO₂ emissions, and the temperature response to CO₂ (TCRE). In this report, each of these aspects are considered explicitly. When estimating global warming until the 2006–2015 reference period as a blend of near-surface air temperature over land and sea-ice regions, and sea-surface temperature over open ocean, by averaging the four global mean surface temperature time series listed in Chapter 1 Section 1.2.1, the global warming would amount to 0.87°C $\pm 0.1^\circ\text{C}$. Using the latter estimate of historical warming and projecting global warming using global near-surface air temperatures from model projections leads to remaining carbon budgets for limiting global warming to 1.5°C of 1080, 770, and 570 GtCO₂ for the 33rd, 50th, and 67th percentile of TCRE, respectively. Note that future research and ongoing observations over the next years will provide a better indication as to how the 2006–2015 base period compares with the long-term trends and might affect the budget estimates. Similarly, improved understanding in Earth system feedbacks would result in a better quantification of their impacts on remaining carbon budgets for 1.5°C and 2°C.

After TCRE uncertainty, a major additional source of uncertainty is the magnitude of non-CO₂ forcing and its contribution to the temperature change between the present day and the time of peak warming. Integrated emissions pathways can be used to ensure consistency between CO₂ and non-CO₂ emissions (Bowerman et al., 2013; Collins et al., 2013; Clarke et al., 2014; Rogelj et al., 2014b, 2015a; Tokarska et al., 2018). Friedlingstein et al. (2014a) used pathways with limited to no climate mitigation to find a variation due to non-CO₂ contributions of about $\pm 33\%$ for a 2°C carbon budget. Rogelj et al. (2016b) showed no particular bias in non-CO₂ radiative forcing or warming at the time of exceedance of 2°C or at peak warming between scenarios with increasing emissions and strongly mitigated scenarios (consistent with Stocker et al., 2013). However, clear differences of the non-CO₂ warming contribution at the time of deriving a 2°C-consistent carbon budget were reported for the four RCPs. Although the spread in non-CO₂ forcing across scenarios can be smaller in absolute terms at lower levels of cumulative emissions, it can be larger in relative terms compared to the remaining carbon budget (Stocker et al., 2013; Friedlingstein et al., 2014a; Rogelj et al., 2016b). Tokarska and Gillett (2018) find no statistically significant differences in 1.5°C-consistent cumulative emissions budgets when calculated for different RCPs from consistent sets of CMIP5 simulations.

The mitigation pathways assessed in this report indicate that emissions of non-CO₂ forcers contribute an average additional warming of around 0.15°C relative to 2006–2015 at the time of net zero CO₂ emissions, reducing the remaining carbon budget by roughly 320 GtCO₂. This

arises from a weakening of aerosol cooling and continued emissions of non-CO₂ GHGs (Sections 2.2.1, 2.3.3). This non-CO₂ contribution at the time of net zero CO₂ emissions varies by about $\pm 0.1^\circ\text{C}$ across scenarios, resulting in a carbon budget uncertainty of about ± 250 GtCO₂, and takes into account marked reductions in methane emissions (Section 2.3.3). If these reductions are not achieved, remaining carbon budgets are further reduced. Uncertainties in the non-CO₂ forcing and temperature response are asymmetric and can influence the remaining carbon budget by -400 to $+200$ GtCO₂, with the uncertainty in aerosol radiative forcing being the largest contributing factor (Table 2.2). The MAGICC and FAIR models in their respective parameter setups and model versions used to assess the non-CO₂ warming contribution give noticeable different non-CO₂ effective radiative forcing and warming for the same scenarios while both being within plausible ranges of future response (Figure 2.2 and Supplementary Material 2.SM.1.1, 2.SM.1.2). For this assessment, it is premature to assess the accuracy of their results, so it is assumed that both are equally representative of possible futures. Their non-CO₂ warming estimates are therefore averaged for the carbon budget assessment and their differences used to guide the uncertainty assessment of the role of non-CO₂ forcers. Nevertheless, the findings are robust enough to give *high confidence* that the changing emissions of non-CO₂ forcers (particularly the reduction in cooling aerosol precursors) cause additional near-term warming and reduce the remaining carbon budget compared to the CO₂-only budget.

TCRE uncertainty directly impacts carbon budget estimates (Peters, 2016; Matthews et al., 2017; Millar and Friedlingstein, 2018). Based on multiple lines of evidence, AR5 WGI assessed a *likely* range for TCRE of 0.2°–0.7°C per 1000 GtCO₂ (Collins et al., 2013). The TCRE of the CMIP5 Earth system models ranges from 0.23°C to 0.66°C per 1000 GtCO₂ (Gillett et al., 2013). At the same time, studies using observational constraints find best estimates of TCRE of 0.35°–0.41°C per 1000 GtCO₂ (Matthews et al., 2009; Gillett et al., 2013; Tachiiri et al., 2015; Millar and Friedlingstein, 2018). This assessment continues to use the assessed AR5 TCRE range under the working assumption that TCRE is normally distributed (Stocker et al., 2013). Observation-based estimates have reported log-normal distributions of TCRE (Millar and Friedlingstein, 2018). Assuming a log-normal instead of normal distribution of the assessed AR5 TCRE range would result in about a 200 GtCO₂ increase for the median budget estimates but only about half at the 67th percentile, while historical temperature uncertainty and uncertainty in recent emissions contribute ± 150 and ± 50 GtCO₂ to the uncertainty, respectively (Table 2.2).

Calculating carbon budgets from the TCRE requires the assumption that the instantaneous warming in response to cumulative CO₂ emissions equals the long-term warming or, equivalently, that the residual warming after CO₂ emissions cease is negligible. The magnitude of this residual warming, referred to as the zero-emission commitment, ranges from slightly negative (i.e., a slight cooling) to slightly positive for CO₂ emissions up to present-day (Chapter 1, Section 1.2.4) (Lowe et al., 2009; Frölicher and Joos, 2010; Gillett et al., 2011; Matthews and Zickfeld, 2012). The delayed temperature change from a pulse CO₂ emission introduces uncertainties in emission budgets, which have not been quantified in the literature for budgets consistent with limiting warming to 1.5°C. As a consequence, this

uncertainty does not affect our carbon budget estimates directly but it is included as an additional factor in the assessed Earth system feedback uncertainty (as detailed below) of roughly 100 GtCO₂ on decadal time scales presented in Table 2.2.

Remaining carbon budgets are further influenced by Earth system feedbacks not accounted for in CMIP5 models, such as the permafrost carbon feedback (Friedlingstein et al., 2014b; MacDougall et al., 2015; Burke et al., 2017; Lowe and Bernie, 2018), and their influence on the TCRE. Lowe and Bernie (2018) used a simple climate sensitivity scaling approach to estimate that Earth system feedbacks (such as CO₂ released by permafrost thawing or methane released by wetlands) could reduce carbon budgets for 1.5°C and 2°C by roughly 100 GtCO₂ on centennial time scales. Their findings are based on an older understanding of Earth system feedbacks (Arneth et al., 2010). This estimate is broadly supported by more recent analysis of individual feedbacks. Schädel et al. (2014) suggest an upper bound of 24.4 PgC (90 GtCO₂) emitted from carbon release from permafrost over the next forty years for a RCP4.5 scenario. Burke et al. (2017) use a single model to estimate permafrost emissions between 0.3 and 0.6 GtCO₂ y⁻¹ from the point of 1.5°C stabilization, which would reduce the budget by around 20 GtCO₂ by 2100. Comyn-Platt et al. (2018) include carbon and methane emissions from permafrost and wetlands and suggest the 1.5°C remaining carbon budget is reduced by 116 GtCO₂. Additionally, Mahowald et al. (2017) find there is possibility of 0.5–1.5 GtCO₂ y⁻¹ being released from aerosol-biogeochemistry changes if aerosol emissions cease. In summary, these additional Earth system feedbacks taken together are assessed to reduce the remaining carbon budget applicable to 2100 by an order of magnitude of 100 GtCO₂, compared to the budgets based on the assumption of a constant TCRE presented in Table 2.2 (*limited evidence, medium agreement*), leading to overall *medium confidence* in their assessed impact. After 2100, the impact of additional Earth system feedbacks is expected to further reduce the remaining carbon budget (*medium confidence*).

The uncertainties presented in Table 2.2 cannot be formally combined, but current understanding of the assessed geophysical uncertainties suggests at least a ±50% possible variation for remaining carbon budgets for 1.5°C-consistent pathways. By the end of 2017, anthropogenic CO₂ emissions since the pre-industrial period are estimated to have amounted to approximately 2200 ±320 GtCO₂ (*medium confidence*) (Le Quéré et al., 2018). When put in the context of year-2017 CO₂ emissions (about 42 GtCO₂ yr⁻¹, ±3 GtCO₂ yr⁻¹, *high confidence*) (Le Quéré et al., 2018), a remaining carbon budget of 580 GtCO₂ (420 GtCO₂) suggests meeting net zero global CO₂ emissions in about 30 years (20 years) following a linear decline starting from 2018 (rounded to the nearest five years), with a variation of ±15–20 years due to the geophysical uncertainties mentioned above (*high confidence*).

The remaining carbon budgets assessed in this section are consistent with limiting peak warming to the indicated levels of additional warming. However, if these budgets are exceeded and the use of CDR (see Sections 2.3 and 2.4) is envisaged to return cumulative CO₂ emissions to within the carbon budget at a later point in time, additional uncertainties apply because the TCRE is different under increasing and decreasing atmospheric CO₂ concentrations due to

ocean thermal and carbon cycle inertia (Herrington and Zickfeld, 2014; Krasting et al., 2014; Zickfeld et al., 2016). This asymmetrical behaviour makes carbon budgets path-dependent in the case of a budget and/or temperature overshoot (MacDougall et al., 2015). Although potentially large for scenarios with large overshoot (MacDougall et al., 2015), this path-dependence of carbon budgets has not been well quantified for 1.5°C- and 2°C-consistent scenarios and as such remains an important knowledge gap. This assessment does not explicitly account for path dependence but takes it into consideration for its overall confidence assessment.

This assessment finds a larger remaining budget from the 2006–2015 base period than the 1.5°C and 2°C remaining budgets inferred from AR5 from the start of 2011, which were approximately 1000 GtCO₂ for the 2°C (66% of model simulations) and approximately 400 GtCO₂ for the 1.5°C budget (66% of model simulations). In contrast, this assessment finds approximately 1600 GtCO₂ for the 2°C (66th TCRE percentile) and approximately 860 GtCO₂ for the 1.5°C budget (66th TCRE percentile) from 2011. However, these budgets are not directly equivalent as AR5 reported budgets for fractions of CMIP5 simulations and other lines of evidence, while this report uses the assessed range of TCRE and an assessment of the non-CO₂ contribution at net zero CO₂ emissions to provide remaining carbon budget estimates at various percentiles of TCRE. Furthermore, AR5 did not specify remaining budgets to carbon neutrality as we do here, but budgets until the time the temperature limit of interest was reached, assuming negligible zero emission commitment and taking into account the non-CO₂ forcing at that point in time.

In summary, although robust physical understanding underpins the carbon budget concept, relative uncertainties become larger as a specific temperature limit is approached. For the budget, applicable to the mid-century, the main uncertainties relate to the TCRE, non-CO₂ emissions, radiative forcing and response. For 2100, uncertain Earth system feedbacks such as permafrost thawing would further reduce the available budget. The remaining budget is also conditional upon the choice of baseline, which is affected by uncertainties in both historical emissions, and in deriving the estimate of globally averaged human-induced warming. As a result, only *medium confidence* can be assigned to the assessed remaining budget values for 1.5°C and 2.0°C and their uncertainty.

Table 2.2 | The assessed remaining carbon budget and its uncertainties. Shaded blue horizontal bands illustrate the uncertainty in historical temperature increase from the 1850–1900 base period until the 2006–2015 period as estimated from global near-surface air temperatures, which impacts the additional warming until a specific temperature limit like 1.5°C or 2°C relative to the 1850–1900 period. Shaded grey cells indicate values for when historical temperature increase is estimated from a blend of near-surface air temperatures over land and sea ice regions and sea-surface temperatures over oceans.

Additional Warming since 2006–2015 [°C] ^{*(1)}	Approximate Warming since 1850–1900 [°C] ^{*(1)}	Remaining Carbon Budget (Excluding Additional Earth System Feedbacks ^{*(5)}) [GtCO ₂ from 1.1.2018] ^{*(2)}			Key Uncertainties and Variations ^{*(4)}					
		Percentiles of TCRE ^{*(3)}			Earth System Feedbacks ^{*(5)}	Non-CO ₂ scenario variation ^{*(6)}	Non-CO ₂ forcing and response uncertainty	TCRE distribution uncertainty ^{*(7)}	Historical temperature uncertainty ^{*(1)}	Recent emissions uncertainty ^{*(8)}
		33rd	50th	67th	[GtCO ₂]	[GtCO ₂]	[GtCO ₂]	[GtCO ₂]	[GtCO ₂]	[GtCO ₂]
0.3		290	160	80	Budgets on the left are reduced by about –100 on centennial time scales	±250	–400 to +200	+100 to +200	±250	±20
0.4		530	350	230						
0.5		770	530	380						
0.53	~1.5°C	840	580	420						
0.6		1010	710	530						
0.63		1080	770	570						
0.7		1240	900	680						
0.78		1440	1040	800						
0.8		1480	1080	830						
0.9		1720	1260	980						
1		1960	1450	1130						
1.03	~2°C	2030	1500	1170						
1.1		2200	1630	1280						
1.13		2270	1690	1320						
1.2		2440	1820	1430						

Notes:

^{*(1)} Chapter 1 has assessed historical warming between the 1850–1900 and 2006–2015 periods to be 0.87°C with a ±0.12°C *likely* (1-standard deviation) range, and global near-surface air temperature to be 0.97°C. The temperature changes from the 2006–2015 period are expressed in changes of global near-surface air temperature.

^{*(2)} Historical CO₂ emissions since the middle of the 1850–1900 historical base period (mid-1875) are estimated at 1940 GtCO₂ (1640–2240 GtCO₂, one standard deviation range) until end 2010. Since 1 January 2011, an additional 290 GtCO₂ (270–310 GtCO₂, one sigma range) has been emitted until the end of 2017 (Le Quéré et al., 2018).

^{*(3)} TCRE: transient climate response to cumulative emissions of carbon, assessed by AR5 to fall *likely* between 0.8–2.5°C/1000 PgC (Collins et al., 2013), considering a normal distribution consistent with AR5 (Stocker et al., 2013). Values are rounded to the nearest 10 GtCO₂.

^{*(4)} Focussing on the impact of various key uncertainties on median budgets for 0.53°C of additional warming.

^{*(5)} Earth system feedbacks include CO₂ released by permafrost thawing or methane released by wetlands, see main text.

^{*(6)} Variations due to different scenario assumptions related to the future evolution of non-CO₂ emissions.

^{*(7)} The distribution of TCRE is not precisely defined. Here the influence of assuming a lognormal instead of a normal distribution shown.

^{*(8)} Historical emissions uncertainty reflects the uncertainty in historical emissions since 1 January 2011.

2.3 Overview of 1.5°C Mitigation Pathways

Limiting global mean temperature increase at any level requires global CO₂ emissions to become net zero at some point in the future (Zickfeld et al., 2009; Collins et al., 2013). At the same time, limiting the residual warming of short-lived non-CO₂ emissions can be achieved by reducing their annual emissions as much as possible (Section 2.2, Cross-Chapter Box 2 in Chapter 1). This would require large-scale transformations of the global energy–agriculture–land–economy system, affecting the way in which energy is produced, agricultural systems are organized, and food, energy and materials are consumed (Clarke et al., 2014). This section assesses key properties of pathways consistent with limiting global mean temperature to 1.5°C relative to pre-industrial levels, including their underlying assumptions and variations.

Since the AR5, an extensive body of literature has appeared on integrated pathways consistent with 1.5°C (Section 2.1) (Rogelj et al., 2015b, 2018; Akimoto et al., 2017; Löffler et al., 2017; Marcucci et al., 2017; Su et al., 2017; Bauer et al., 2018; Bertram et al., 2018; Grubler et al., 2018; Holz et al., 2018b; Kriegler et al., 2018a; Liu et al., 2018; Luderer et al., 2018; Streffer et al., 2018a; van Vuuren et al., 2018; Vrontisi et al., 2018; Zhang et al., 2018). These pathways have global coverage and represent all GHG-emitting sectors and their interactions. Such integrated pathways allow the exploration of the whole-system transformation, and hence provide the context in which the detailed sectoral transformations assessed in Section 2.4 of this chapter are taking place.

The overwhelming majority of published integrated pathways have been developed by global IAMs that represent key societal systems

and their interactions, like the energy system, agriculture and land use, and the economy (see Section 6.2 in Clarke et al., 2014). Very often these models also include interactions with a representation of the geophysical system, for example, by including spatially explicit land models or carbon cycle and climate models. The complex features of these subsystems are approximated and simplified in these models. IAMs are briefly introduced in Section 2.1 and important knowledge gaps identified in Section 2.6. An overview to the use, scope and limitations of IAMs is provided in Supplementary Material 2.SM.1.2.

The pathway literature is assessed in two ways in this section. First, various insights on specific questions reported by studies can be assessed to identify robust or divergent findings. Second, the combined body of scenarios can be assessed to identify salient features of pathways in line with a specific climate goal across a wide range of models. The latter can be achieved by assessing pathways available in the database to this assessment (Section 2.1, Supplementary Material 2.SM.1.2–4). The ensemble of scenarios available to this assessment is an ensemble of opportunity: it is a collection of scenarios from a diverse set of studies that was not developed with a common set of questions and a statistical analysis of outcomes in mind. This means that ranges can be useful to identify robust and sensitive features across available scenarios and contributing modelling frameworks, but do not lend themselves to a statistical interpretation. To understand the reasons underlying the ranges, an assessment of the underlying scenarios and studies is required. To this end, this section highlights illustrative pathway archetypes that help to clarify the variation in assessed ranges for 1.5°C-consistent pathways.

2.3.1 Range of Assumptions Underlying 1.5°C Pathways

Earlier assessments have highlighted that there is no single pathway to achieve a specific climate objective (e.g., Clarke et al., 2014). Pathways depend on the underlying development processes, and societal choices, which affect the drivers of projected future baseline emissions. Furthermore, societal choices also affect climate change solutions in pathways, like the technologies that are deployed, the scale at which they are deployed, or whether solutions are globally coordinated. A key finding is that 1.5°C-consistent pathways could be identified under a considerable range of assumptions in model studies despite the tightness of the 1.5°C emissions budget (Figures 2.4, 2.5) (Rogelj et al., 2018).

The AR5 provided an overview of how differences in model structure and assumptions can influence the outcome of transformation pathways (Section 6.2 in Clarke et al., 2014, as well as Table A.II.14 in Krey et al., 2014b) and this was further explored by the modelling community in recent years with regard to, e.g., socio-economic drivers (Kriegler et al., 2016; Marangoni et al., 2017; Riahi et al., 2017), technology assumptions (Bosetti et al., 2015; Creutzig et al., 2017; Pietzcker et al., 2017), and behavioural factors (van Sluisveld et al., 2016; McCollum et al., 2017).

2.3.1.1 Socio-economic drivers and the demand for energy and land in 1.5°C pathways

There is deep uncertainty about the ways humankind will use energy and land in the 21st century. These ways are intricately linked to

future population levels, secular trends in economic growth and income convergence, behavioural change and technological progress. These dimensions have been recently explored in the context of the SSPs (Kriegler et al., 2012; O'Neill et al., 2014), which provide narratives (O'Neill et al., 2017) and quantifications (Crespo Cuaresma, 2017; Dellink et al., 2017; KC and Lutz, 2017; Leimbach et al., 2017; Riahi et al., 2017) of different world futures across which scenario dimensions are varied to explore differential challenges to adaptation and mitigation (Cross-Chapter Box 1 in Chapter 1). This framework is increasingly adopted by IAMs to systematically explore the impact of socio-economic assumptions on mitigation pathways (Riahi et al., 2017), including 1.5°C-consistent pathways (Rogelj et al., 2018). The narratives describe five worlds (SSP1–5) with different socio-economic predispositions to mitigate and adapt to climate change (Table 2.3). As a result, population and economic growth projections can vary strongly across integrated scenarios, including available 1.5°C-consistent pathways (Figure 2.4). For example, based on alternative future fertility, mortality, migration and educational assumptions, population projections vary between 8.5 and 10.0 billion people by 2050 and between 6.9 and 12.6 billion people by 2100 across the SSPs. An important factor for these differences is future female educational attainment, with higher attainment leading to lower fertility rates and therefore decreased population growth up to a level of 1 billion people by 2050 (Lutz and KC, 2011; Snopkowski et al., 2016; KC and Lutz, 2017). Consistent with population development, GDP per capita also varies strongly in SSP baselines, ranging from about 20 to more than 50 thousand USD2010 per capita in 2050 (in purchasing power parity values, PPP), in part driven by assumptions on human development, technological progress and development convergence between and within regions (Crespo Cuaresma, 2017; Dellink et al., 2017; Leimbach et al., 2017). Importantly, none of the GDP projections in the mitigation pathway literature assessed in this chapter included the feedback of climate damages on economic growth (Hsiang et al., 2017).

Baseline projections for energy-related GHG emissions are sensitive to economic growth assumptions, while baseline projections for land-use emissions are more directly affected by population growth (assuming unchanged land productivity and per capita demand for agricultural products) (Kriegler et al., 2016). SSP-based modelling studies of mitigation pathways have identified high challenges to mitigation for worlds with a focus on domestic issues and regional security combined with high population growth (SSP3), and for worlds with rapidly growing resource and fossil-fuel intensive consumption (SSP5) (Riahi et al., 2017). No model could identify a 2°C-consistent pathway for SSP3, and high mitigation costs were found for SSP5. This picture translates to 1.5°C-consistent pathways that have to remain within even tighter emissions constraints (Rogelj et al., 2018). No model found a 1.5°C-consistent pathway for SSP3 and some models could not identify 1.5°C-consistent pathways for SSP5 (2 of 4 models, compared to 1 of 4 models for 2°C-consistent pathways). The modelling analysis also found that the effective control of land-use emissions becomes even more critical in 1.5°C-consistent pathways. Due to high inequality levels in SSP4, land use can be less well managed. This caused 2 of 3 models to no longer find an SSP4-based 1.5°C-consistent pathway even though they identified SSP4-based 2°C-consistent pathways at relatively moderate mitigation costs (Riahi et al., 2017). Rogelj et al. (2018) further reported that all six participating models identified

Table 2.3 | Key Characteristics of the Five Shared Socio-Economic Pathways (SSPs) (O'Neill et al., 2017).

Socio-Economic Challenges to Mitigation	Socio-Economic Challenges to Adaptation		
	Low	Medium	High
High	SSP5: Fossil-fuelled development <ul style="list-style-type: none"> • low population • very high economic growth per capita • high human development • high technological progress • ample fossil fuel resources • very resource intensive lifestyles • high energy and food demand per capita • economic convergence and global cooperation 		SSP3: Regional rivalry <ul style="list-style-type: none"> • high population • low economic growth per capita • low human development • low technological progress • resource-intensive lifestyles • resource-constrained energy and food demand per capita • focus on regional food and energy security • regionalization and lack of global cooperation
Medium		SSP2: Middle of the road <ul style="list-style-type: none"> • medium population • medium and uneven economic growth • medium and uneven human development • medium and uneven technological progress • resource-intensive lifestyles • medium and uneven energy and food demand per capita • limited global cooperation and economic convergence 	
Low	SSP1: Sustainable development <ul style="list-style-type: none"> • low population • high economic growth per capita • high human development • high technological progress • environmentally oriented technological and behavioural change • resource-efficient lifestyles • low energy and food demand per capita • economic convergence and global cooperation 		SSP4: Inequality <ul style="list-style-type: none"> • Medium to high population • Unequal low to medium economic growth per capita • Unequal low to medium human development • unequal technological progress: high in globalized high-tech sectors, slow in domestic sectors • unequal lifestyles and energy /food consumption: resource intensity depending on income • Globally connected elite, disconnected domestic work forces

1.5°C-consistent pathways in a sustainability oriented world (SSP1) and four of six models found 1.5°C-consistent pathways for middle-of-the-road developments (SSP2). These results show that 1.5°C-consistent pathways can be identified under a broad range of assumptions, but that lack of global cooperation (SSP3), high inequality (SSP4) and/or high population growth (SSP3) that limit the ability to control land use emissions, and rapidly growing resource-intensive consumption (SSP5) are key impediments.

Figure 2.4 compares the range of underlying socio-economic developments as well as energy and food demand in available 1.5°C-consistent pathways with the full set of published scenarios that were submitted to this assessment. While 1.5°C-consistent pathways broadly cover the full range of population and economic growth developments (except for the high population development in SSP3-based scenarios), they tend to cluster on the lower end for energy and food demand. They still encompass, however, a wide range of developments from decreasing to increasing demand levels relative to today. For the purpose of this assessment, a set of four illustrative 1.5°C-consistent pathway archetypes were selected to show the variety of underlying assumptions and characteristics (Figure 2.4). They comprise three 1.5°C-consistent pathways based on the SSPs (Rogelj et al., 2018): a sustainability oriented scenario (S1 based on SSP1) developed with the AIM model (Fujimori, 2017), a fossil-fuel intensive

and high energy demand scenario (S5, based on SSP5) developed with the REMIND-MAGPIE model (Kriegler et al., 2017), and a middle-of-the-road scenario (S2, based on SSP2) developed with the MESSAGE-GLOBIOM model (Fricko et al., 2017). In addition, we include a scenario with low energy demand (LED) (Grubler et al., 2018), which reflects recent literature with a stronger focus on demand-side measures (Bertram et al., 2018; Grubler et al., 2018; Liu et al., 2018; van Vuuren et al., 2018). Pathways LED, S1, S2, and S5 are referred to as P1, P2, P3, and P4 in the Summary for Policymakers.

2.3.1.2 Mitigation options in 1.5°C pathways

In the context of 1.5°C pathways, the portfolio of mitigation options available to the model becomes an increasingly important factor. IAMs include a wide variety of mitigation options, as well as measures that achieve CDR from the atmosphere (Krey et al., 2014a, b) (see Chapter 4, Section 4.3 for a broad assessment of available mitigation measures). For the purpose of this assessment, we elicited technology availability in models that submitted scenarios to the database as summarized in Supplementary Material 2.SM.1.2, where a detailed picture of the technology variety underlying available 1.5°C-consistent pathways is provided. Modelling choices on whether a particular mitigation measure is included are influenced by an assessment of its global mitigation potential, the availability of data and literature describing

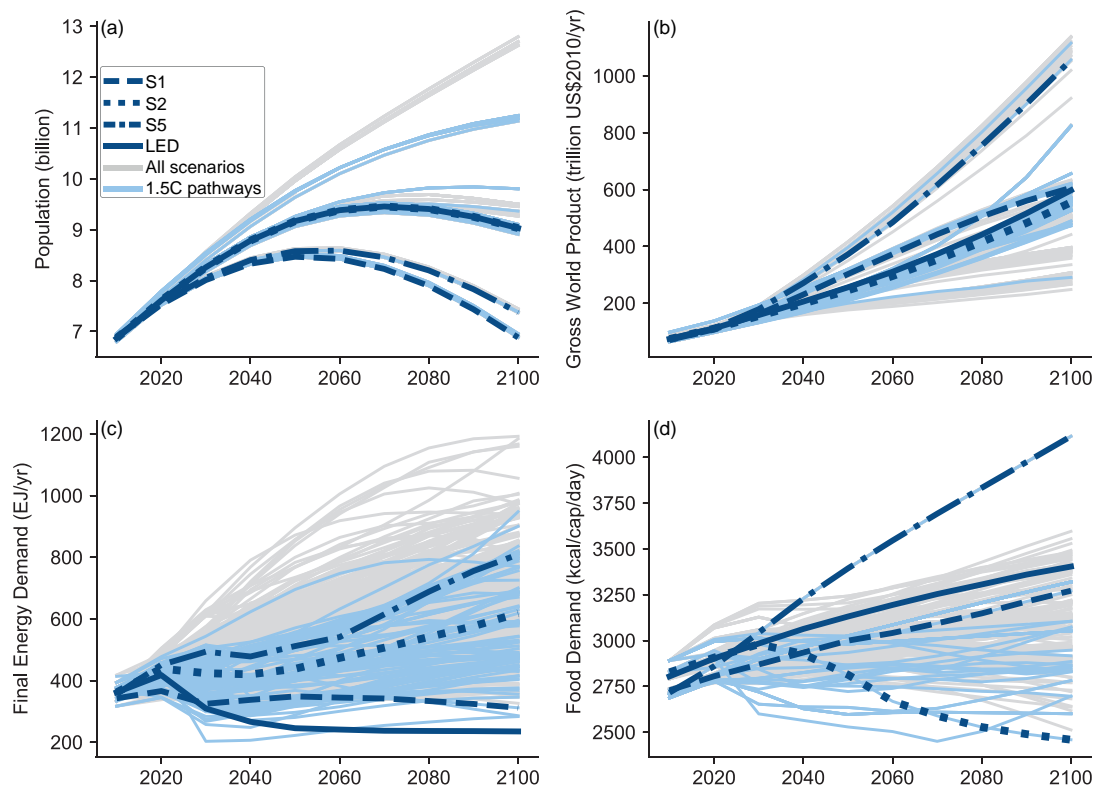


Figure 2.4 | Range of assumptions about socio-economic drivers and projections for energy and food demand in the pathways available to this assessment. 1.5°C-consistent pathways are blue, other pathways grey. Trajectories for the illustrative 1.5°C-consistent archetypes used in this Chapter (LED, S1, S2, S5; referred to as P1, P2, P3, and P4 in the Summary for Policymakers.) are highlighted. S1 is a sustainability oriented scenario, S2 is a middle-of-the-road scenario, and S5 is a fossil-fuel intensive and high energy demand scenario. LED is a scenario with particularly low energy demand. Population assumptions in S2 and LED are identical. Panels show (a) world population, (b) gross world product in purchasing power parity values, (c) final energy demand, and (d) food demand.

its techno-economic characteristics and future prospects, and the computational challenge of representing the measure, e.g., in terms of required spatio-temporal and process detail.

This elicitation (Supplementary Material 2.SM.1.2) confirms that IAMs cover most supply-side mitigation options on the process level, while many demand-side options are treated as part of underlying assumptions, which can be varied (Clarke et al., 2014). In recent years, there has been increasing attention on improving the modelling of integrating variable renewable energy into the power system (Creutzig et al., 2017; Luderer et al., 2017; Pietzcker et al., 2017) and of behavioural change and other factors influencing future demand for energy and food (van Sluiseveld et al., 2016; McCollum et al., 2017; Weindl et al., 2017), including in the context of 1.5°C-consistent pathways (Grubler et al., 2018; van Vuuren et al., 2018). The literature on the many diverse CDR options only recently started to develop strongly (Minx et al., 2017) (see Chapter 4, Section 4.3.7 for a detailed assessment), and hence these options are only partially included in IAM analyses. IAMs mostly incorporate afforestation and bioenergy with carbon capture and storage (BECCS) and only in few cases also include direct air capture with CCS (DACCS) (Chen and Tavoni, 2013; Marcucci et al., 2017; Strefler et al., 2018b).

Several studies have either directly or indirectly explored the dependence of 1.5°C-consistent pathways on specific (sets of) mitigation and CDR technologies (Bauer et al., 2018; Grubler et al.,

2018; Holz et al., 2018b; Kriegler et al., 2018a; Liu et al., 2018; Rogelj et al., 2018; Strefler et al., 2018b; van Vuuren et al., 2018). However, there are a few potentially disruptive technologies that are typically not yet well covered in IAMs and that have the potential to alter the shape of mitigation pathways beyond the ranges in the IAM-based literature. Those are also included in Supplementary Material 2.SM.1.2. The configuration of carbon-neutral energy systems projected in mitigation pathways can vary widely, but they all share a substantial reliance on bioenergy under the assumption of effective land-use emissions control. There are other configurations with less reliance on bioenergy that are not yet comprehensively covered by global mitigation pathway modelling. One approach is to dramatically reduce and electrify energy demand for transportation and manufacturing to levels that make residual non-electric fuel use negligible or replaceable by limited amounts of electrolytic hydrogen. Such an approach is presented in a first-of-its kind low-energy-demand scenario (Grubler et al., 2018) which is part of this assessment. Other approaches rely less on energy demand reductions, but employ cheap renewable electricity to push the boundaries of electrification in the industry and transport sectors (Breyer et al., 2017; Jacobson, 2017). In addition, these approaches deploy renewable-based Power-2-X (read: Power to “x”) technologies to substitute residual fossil-fuel use (Brynnolf et al., 2018). An important element of carbon-neutral Power-2-X applications is the combination of hydrogen generated from renewable electricity and CO₂ captured from the atmosphere (Zeman and Keith, 2008). Alternatively, algae are considered as a bioenergy source with more limited implications

for land use and agricultural systems than energy crops (Williams and Laurens, 2010; Walsh et al., 2016; Greene et al., 2017).

Furthermore, a range of measures could radically reduce agricultural and land-use emissions and are not yet well-covered in IAM modelling. This includes plant-based proteins (Joshi and Kumar, 2015) and cultured meat (Post, 2012) with the potential to substitute for livestock products at much lower GHG footprints (Tuomisto and Teixeira de Mattos, 2011). Large-scale use of synthetic or algae-based proteins for animal feed could free pasture land for other uses (Madeira et al., 2017; Pikaar et al., 2018). Novel technologies such as methanogen inhibitors and vaccines (Wedlock et al., 2013; Hristov et al., 2015; Herrero et al., 2016; Subharat et al., 2016) as well as synthetic and biological nitrification inhibitors (Subbarao et al., 2013; Di and Cameron, 2016) could substantially reduce future non-CO₂ emissions from agriculture if commercialized successfully. Enhancing carbon sequestration in soils (Paustian et al., 2016; Frank et al., 2017; Zomer et al., 2017) can provide the dual benefit of CDR and improved soil quality. A range of conservation, restoration and land management options can also increase terrestrial carbon uptake (Griscom et al., 2017). In addition, the literature discusses CDR measures to permanently sequester atmospheric carbon in rocks (mineralization and enhanced weathering, see Chapter 4, Section 4.3.7) as well as carbon capture and usage in long-lived products like plastics and carbon fibres (Mazzotti et al., 2005; Hartmann et al., 2013). Progress in the understanding of the technical viability, economics and sustainability of these ways to achieve and maintain carbon neutral energy and land use can affect the characteristics, costs and feasibility of 1.5°C-consistent pathways significantly.

2.3.1.3 Policy assumptions in 1.5°C pathways

Besides assumptions related to socio-economic drivers and mitigation technology, scenarios are also subject to assumptions about the mitigation policies that can be put in place. Mitigation policies can either be applied immediately in scenarios or follow staged or delayed approaches. Policies can span many sectors (e.g., economy-wide carbon pricing), or policies can be applicable to specific sectors only (like the energy sector) with other sectors (e.g., the agricultural or the land-use sector) treated differently. These variations can have an important impact on the ability of models to generate scenarios compatible with stringent climate targets like 1.5°C (Luderer et al., 2013; Rogelj et al., 2013b; Bertram et al., 2015b; Kriegler et al., 2018a; Michaelowa et al., 2018). In the scenario ensemble available to this assessment, several variations of near-term mitigation policy implementation can be found: immediate and cross-sectoral global cooperation from 2020 onward towards a global climate objective, a phase-in of globally coordinated mitigation policy from 2020 to 2040, and a more short-term oriented and regionally diverse global mitigation policy, following NDCs until 2030 (Kriegler et al., 2018a; Luderer et al., 2018; McCollum et al., 2018; Rogelj et al., 2018; Streffer et al., 2018b). For example, the above-mentioned SSP quantifications assume regionally scattered mitigation policies until 2020, and vary in global convergence thereafter (Kriegler et al., 2014a; Riahi et al., 2017). The impact of near-term policy choices on 1.5°C-consistent pathways is discussed in Section 2.3.5. The literature has also explored 1.5°C-consistent pathways that build on a portfolio of policy approaches until 2030, including the combination of regulatory policies and carbon pricing (Kriegler et al., 2018a),

and a variety of ancillary policies to safeguard other sustainable development goals (Bertram et al., 2018; van Vuuren et al., 2018). A further discussion of policy implications of 1.5°C-consistent pathways is provided in Section 2.5.1, while a general discussion of policies and options to strengthen action are subject of Chapter 4, Section 4.4.

2.3.2 Key Characteristics of 1.5°C Pathways

1.5°C-consistent pathways are characterized by a rapid phase out of CO₂ emissions and deep emissions reductions in other GHGs and climate forcers (Section 2.2.2 and 2.3.3). This is achieved by broad transformations in the energy; industry; transport; buildings; and agriculture, forestry and other land-use (AFOLU) sectors (Section 2.4) (Bauer et al., 2018; Grubler et al., 2018; Holz et al., 2018b; Kriegler et al., 2018b; Liu et al., 2018; Luderer et al., 2018; Rogelj et al., 2018; van Vuuren et al., 2018; Zhang et al., 2018). Here we assess 1.5°C-consistent pathways with and without overshoot during the 21st century. One study also explores pathways overshooting 1.5°C for longer than the 21st century (Akimoto et al., 2017), but these are not considered 1.5°C-consistent pathways in this report (Chapter 1, Section 1.1.3). This subsection summarizes robust and varying properties of 1.5°C-consistent pathways regarding system transformations, emission reductions and overshoot. It aims to provide an introduction to the detailed assessment of the emissions evolution (Section 2.3.3), CDR deployment (Section 2.3.4), energy (Section 2.4.1, 2.4.2), industry (2.4.3.1), buildings (2.4.3.2), transport (2.4.3.3) and land-use transformations (Section 2.4.4) in 1.5°C-consistent pathways. Throughout Sections 2.3 and 2.4, pathway properties are highlighted with four 1.5°C-consistent pathway archetypes (LED, S1, S2, S5; referred to as P1, P2, P3, and P4 in the Summary for Policymakers) covering a wide range of different socio-economic and technology assumptions (Figure 2.5, Section 2.3.1).

2.3.2.1 Variation in system transformations underlying 1.5°C pathways

Be it for the energy, transport, buildings, industry, or AFOLU sector, the literature shows that multiple options and choices are available in each of these sectors to pursue stringent emissions reductions (Section 2.3.1.2, Supplementary Material 2.SM.1.2, Chapter 4, Section 4.3). Because the overall emissions total under a pathway is limited by a geophysical carbon budget (Section 2.2.2), choices in one sector affect the efforts that are required from others (Clarke et al., 2014). A robust feature of 1.5°C-consistent pathways, as highlighted by the set of pathway archetypes in Figure 2.5, is a virtually full decarbonization of the power sector around mid-century, a feature shared with 2°C-consistent pathways. The additional emissions reductions in 1.5°C-consistent compared to 2°C-consistent pathways come predominantly from the transport and industry sectors (Luderer et al., 2018). Emissions can be apportioned differently across sectors, for example, by focussing on reducing the overall amount of CO₂ produced in the energy end-use sectors, and using limited contributions of CDR by the AFOLU sector (afforestation and reforestation, S1 and LED pathways in Figure 2.5) (Grubler et al., 2018; Holz et al., 2018b; van Vuuren et al., 2018), or by being more lenient about the amount of CO₂ that continues to be produced in the above-mentioned end-use sectors (both by 2030 and mid-century) and strongly relying on technological CDR options

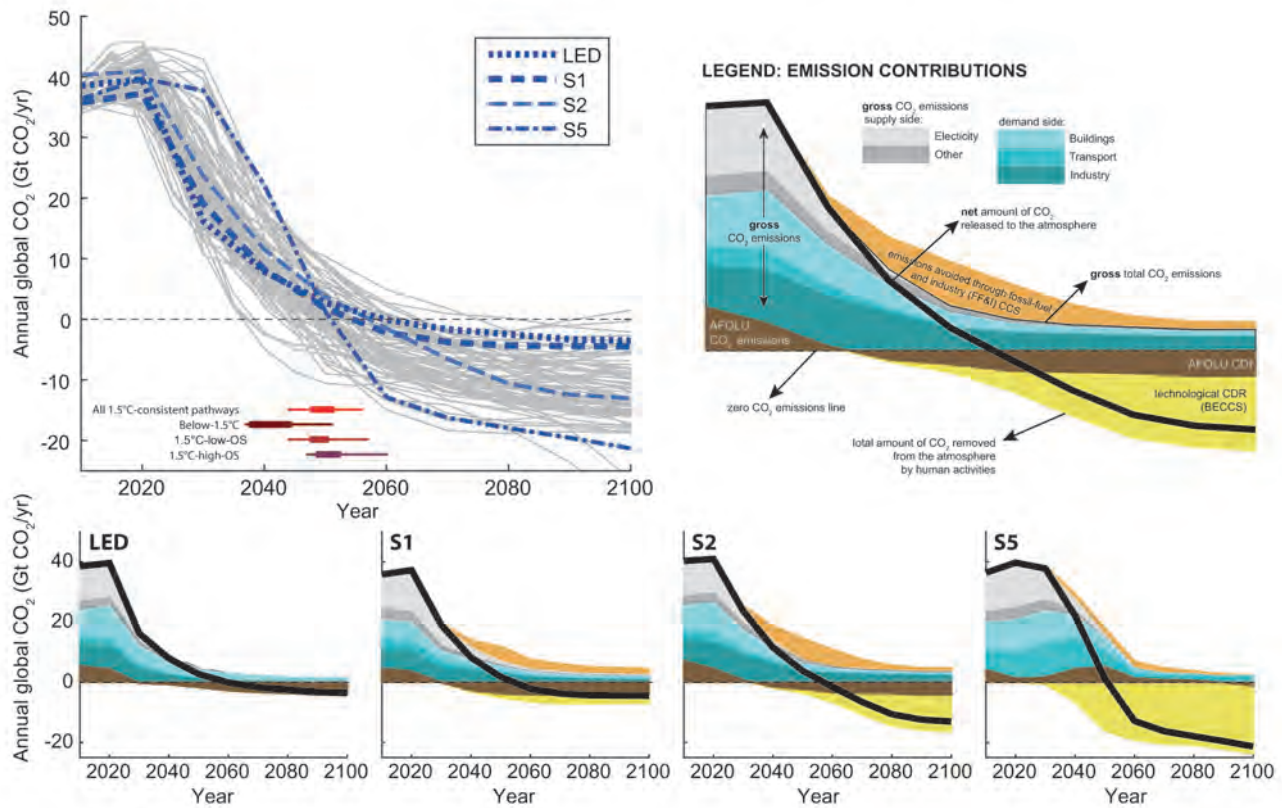


Figure 2.5 | Evolution and break down of global anthropogenic CO₂ emissions until 2100. The top-left panel shows global net CO₂ emissions in Below-1.5°C, 1.5°C-low-overshoot (OS), and 1.5°C-high-OS pathways, with the four illustrative 1.5°C-consistent pathway archetypes of this chapter highlighted. Ranges at the bottom of the top-left panel show the 10th–90th percentile range (thin line) and interquartile range (thick line) of the time that global CO₂ emissions reach net zero per pathway class, and for all pathways classes combined. The top-right panel provides a schematic legend explaining all CO₂ emissions contributions to global CO₂ emissions. The bottom row shows how various CO₂ contributions are deployed and used in the four illustrative pathway archetypes (LED, S1, S2, S5, referred to as P1, P2, P3, and P4 in the Summary for Policymakers) used in this chapter (see Section 2.3.1.1). Note that the S5 scenario reports the building and industry sector emissions jointly. Green-blue areas hence show emissions from the transport sector and the joint building and industry demand sector, respectively.

like BECCS (S2 and S5 pathways in Figure 2.5) (Luderer et al., 2018; Rogelj et al., 2018). Major drivers of these differences are assumptions about energy and food demand and the stringency of near-term climate policy (see the difference between early action in the scenarios S1, LED and more moderate action until 2030 in the scenarios S2, S5). Furthermore, the carbon budget in each of these pathways depends also on the non-CO₂ mitigation measures implemented in each of them, particularly for agricultural emissions (Sections 2.2.2, 2.3.3) (Gernaat et al., 2015). Those pathways differ not only in terms of their deployment of mitigation and CDR measures (Sections 2.3.4 and 2.4), but also in terms of the resulting temperature overshoot (Figure 2.1). Furthermore, they have very different implications for the achievement of sustainable development objectives, as further discussed in Section 2.5.3.

2.3.2.2 Pathways keeping warming below 1.5°C or temporarily overshooting it

This subsection explores the conditions that would need to be fulfilled to stay below 1.5°C warming without overshoot. As discussed in Section 2.2.2, to keep warming below 1.5°C with a two-in-three (one-in-two) chance, the cumulative amount of CO₂ emissions from 2018 onwards need to remain below a carbon budget of 420 (580) GtCO₂; accounting for the effects of additional Earth system feedbacks until 2100 reduces this estimate by 100 GtCO₂. Based on the current state of knowledge,

exceeding this remaining carbon budget at some point in time would give a one-in-three (one-in-two) chance that the 1.5°C limit is overshoot (Table 2.2). For comparison, around 290 ± 20 (1 standard deviation range) GtCO₂ have been emitted in the years 2011–2017, with annual CO₂ emissions in 2017 around 42 ± 3 GtCO₂ yr⁻¹ (Jackson et al., 2017; Le Quéré et al., 2018). Committed fossil-fuel emissions from existing fossil-fuel infrastructure as of 2010 have been estimated at around 500 ± 200 GtCO₂ (with about 200 GtCO₂ already emitted through 2017) (Davis and Caldeira, 2010). Coal-fired power plants contribute the largest part. Committed emissions from existing coal-fired power plants built through the end of 2016 are estimated to add up to roughly 200 GtCO₂, and a further 100–150 GtCO₂ from coal-fired power plants under construction or planned (González-Eguino et al., 2017; Edenhofer et al., 2018). However, there has been a marked slowdown of planned coal-power projects in recent years, and some estimates indicate that the committed emissions from coal plants that are under construction or planned have halved since 2015 (Shearer et al., 2018). Despite these uncertainties, the committed fossil-fuel emissions are assessed to already amount to more than two thirds (half) of the remaining carbon budget.

An important question is to what extent the nationally determined contributions (NDCs) under the Paris Agreement are aligned with the remaining carbon budget. It was estimated that the NDCs, if successfully

implemented, imply a total of 400–560 GtCO₂ emissions over the 2018–2030 period (considering both conditional and unconditional NDCs) (Rogelj et al., 2016a). Thus, following an NDC trajectory would already exhaust 95–130% (70–95%) of the remaining two-in-three (one-in-two) 1.5°C carbon budget (unadjusted for additional Earth system feedbacks) by 2030. This would leave no time (0–9 years) to bring down global emissions from NDC levels of around 40 GtCO₂ yr⁻¹ in 2030 (Fawcett et al., 2015; Rogelj et al., 2016a) to net zero (further discussion in Section 2.3.5).

Most 1.5°C-consistent pathways show more stringent emissions reductions by 2030 than implied by the NDCs (Section 2.3.5). The lower end of those pathways reach down to below 20 GtCO₂ yr⁻¹ in 2030 (Section 2.3.3, Table 2.4), less than half of what is implied by the NDCs. Whether such pathways will be able to limit warming to 1.5°C without overshoot will depend on whether cumulative net CO₂ emissions over the 21st century can be kept below the remaining carbon budget at any time. Net global CO₂ emissions are derived from the gross amount of CO₂ that humans annually emit into the atmosphere reduced by the amount of anthropogenic CDR in each year. New research has looked more closely at the amount and the drivers of gross CO₂ emissions from fossil-fuel combustion and industrial processes (FFI) in deep mitigation pathways (Luderer et al., 2018), and found that the larger part of remaining CO₂ emissions come from direct fossil-fuel use in the transport and industry sectors, while residual energy supply sector emissions (mostly from the power sector) are limited by a rapid approach to net zero CO₂ emissions until mid-century. The 1.5°C pathways with no or limited (<0.1°C) overshoot that were reported in the scenario database project remaining FFI CO₂ emissions of 610–1260 GtCO₂ over the period 2018–2100 (5th–95th percentile range; median: 880 GtCO₂). Kriegler et al. (2018b) conducted a sensitivity analysis that explores the four central options for reducing fossil-fuel emissions: lowering energy demand, electrifying energy services, decarbonizing the power sector and decarbonizing non-electric fuel use in energy end-use sectors. By exploring these options to their extremes, they found a lowest value of 500 GtCO₂ (2018–2100) gross fossil-fuel CO₂ emissions for the hypothetical case of aligning the strongest assumptions for all four mitigation options. The two lines of evidence and the fact that available 1.5°C pathways cover a wide range of assumptions (Section 2.3.1) give a robust indication of a lower limit of about 500 GtCO₂ remaining fossil-fuel and industry CO₂ emissions in the 21st century.

To compare these numbers with the remaining carbon budget, CO₂ emissions from agriculture, forestry and other land use (AFOLU) need to be taken into account. In many of the 1.5°C-consistent pathways, AFOLU CO₂ emissions reach zero at or before mid-century and then turn to negative values (Table 2.4). This means human changes to the land lead to atmospheric carbon being stored in plants and soils. This needs to be distinguished from the natural CO₂ uptake by land, which is not accounted for in the anthropogenic AFOLU CO₂ emissions reported in the pathways. Given the difference in estimating the ‘anthropogenic’ sink between countries and the global integrated assessment and carbon modelling community (Grassi et al., 2017), the AFOLU CO₂ estimates included here are not necessarily directly comparable with countries’ estimates at global level. The cumulated amount of AFOLU CO₂ emissions until the time they reach zero combine with the fossil-fuel and industry CO₂ emissions to give a total amount of gross emissions

of 650–1270 GtCO₂ for the period 2018–2100 (5th–95th percentile; median 950 GtCO₂) in 1.5°C pathways with no or limited overshoot. The lower end of the range is close to what emerges from a scenario of transformative change that halves CO₂ emissions every decade from 2020 to 2050 (Rockström et al., 2017). All these estimates are above the remaining carbon budget for a one-in-two chance of limiting warming below 1.5°C without overshoot, including the low end of the hypothetical sensitivity analysis of Kriegler et al. (2018b), who assumes 75 Gt AFOLU CO₂ emissions adding to a total of 575 GtCO₂ gross CO₂ emissions. As almost no cases have been identified that keep gross CO₂ emissions within the remaining carbon budget for a one-in-two chance of limiting warming to 1.5°C, and based on current understanding of the geophysical response and its uncertainties, the available evidence indicates that avoiding overshoot of 1.5°C will require some type of CDR in a broad sense, e.g., via net negative AFOLU CO₂ emissions (*medium confidence*). (Table 2.2).

Net CO₂ emissions can fall below gross CO₂ emissions, if CDR is brought into the mix. Studies have looked at mitigation and CDR in combination to identify strategies for limiting warming to 1.5°C (Sanderson et al., 2016; Ricke et al., 2017). CDR, which may include net negative AFOLU CO₂ emissions, is deployed by all 1.5°C-consistent pathways available to this assessment, but the scale of deployment and choice of CDR measures varies widely (Section 2.3.4). Furthermore, no CDR technology has been deployed at scale yet, and all come with concerns about their potential (Fuss et al., 2018), feasibility (Nemet et al., 2018) and/or sustainability (Smith et al., 2015; Fuss et al., 2018) (see Sections 2.3.4, 4.3.2 and 4.3.7 and Cross-Chapter Box 7 in Chapter 3 for further discussion). CDR can have two very different functions in 1.5°C-consistent pathways. If deployed in the first half of the century, before net zero CO₂ emissions are reached, it neutralizes some of the remaining CO₂ emissions year by year and thus slows the accumulation of CO₂ in the atmosphere. In this first function it can be used to remain within the carbon budget and avoid overshoot. If CDR is deployed in the second half of the century after carbon neutrality has been established, it can still be used to neutralize some residual emissions from other sectors, but also to create net negative emissions that actively draw down the cumulative amount of CO₂ emissions to return below a 1.5°C warming level. In the second function, CDR enables temporary overshoot. The literature points to strong limitations to upscaling CDR (limiting its first abovementioned function) and to sustainability constraints (limiting both abovementioned functions) (Fuss et al., 2018; Minx et al., 2018; Nemet et al., 2018). Large uncertainty hence exists about what amount of CDR could actually be available before mid-century. Kriegler et al. (2018b) explore a case limiting CDR to 100 GtCO₂ until 2050, and the 1.5°C pathways with no or limited overshoot available in the report’s database project 40–260 GtCO₂ CDR until the point of carbon neutrality (5th to 95th percentile; median 110 GtCO₂). Because gross CO₂ emissions in most cases exceed the remaining carbon budget by several hundred GtCO₂ and given the limits to CDR deployment until 2050, most of the 1.5°C-consistent pathways available to this assessment are overshoot pathways. However, the scenario database also contains nine non-overshoot pathways that remain below 1.5°C throughout the 21st century (Table 2.1).

2.3.3 Emissions Evolution in 1.5°C Pathways

This section assesses the salient temporal evolutions of climate forcers over the 21st century. It uses the classification of 1.5°C pathways presented in Section 2.1, which includes a Below-1.5°C class, as well as other classes with varying levels of projected overshoot (1.5°C-low-OS and 1.5°C-high-OS). First, aggregate-GHG benchmarks for 2030 are assessed. Subsequent sections assess long-lived climate forcers (LLCF) and short-lived climate forcers (SLCF) separately because they contribute in different ways to near-term, peak and long-term warming (Section 2.2, Cross-Chapter Box 2 in Chapter 1).

Estimates of aggregated GHG emissions in line with specific policy choices are often compared to near-term benchmark values from mitigation pathways to explore their consistency with long-term climate goals (Clarke et al., 2014; UNEP, 2016, 2017; UNFCCC, 2016). Benchmark emissions or estimates of peak years derived from IAMs provide guidelines or milestones that are consistent with achieving a given temperature level. While they do not set mitigation requirements in a strict sense, exceeding these levels in a given year almost invariably increases the mitigation challenges afterwards by increasing the rates of change and increasing the reliance on speculative technologies, including the possibility that its implementation becomes unachievable (see Cross-Chapter Box 3 in Chapter 1 for a discussion of feasibility concepts) (Luderer et al., 2013; Rogelj et al., 2013b; Clarke et al., 2014; Fawcett et al., 2015; Riahi et al., 2015; Kriegler et al., 2018a). These trade-offs are particularly pronounced in 1.5°C pathways and are discussed in Section 2.3.5. This section assesses Kyoto-GHG emissions in 2030 expressed in CO₂ equivalent (CO₂e) emissions using 100-year global warming potentials.³

Appropriate benchmark values of aggregated GHG emissions depend on a variety of factors. First and foremost, they are determined by the desired likelihood to keep warming below 1.5°C and the extent to which projected temporary overshoot is to be avoided (Sections 2.2, 2.3.2, and 2.3.5). For instance, median aggregated 2030 GHG emissions are about 10 GtCO₂e yr⁻¹ lower in 1.5°C-low-OS compared to 1.5°C-high-OS pathways, with respective interquartile ranges of 26–31 and 36–49 GtCO₂e yr⁻¹ (Table 2.4). These ranges correspond to about 25–30 and 35–48 GtCO₂e yr⁻¹ in 2030, respectively, when aggregated with 100-year Global Warming Potentials from the IPCC Second Assessment Report. The limited evidence available for pathways aiming to limit warming below 1.5°C without overshoot or with limited amounts of CDR (Grubler et al., 2018; Holz et al., 2018b; van Vuuren et al., 2018) indicates that under these conditions consistent emissions in 2030 would fall at the lower end and below the above mentioned ranges. Due to the small number of 1.5°C pathways with no overshoot in the report's database (Table 2.4) and the potential for a downward bias in the selection of underlying scenario assumptions, the headline range for 1.5°C pathways with no or limited overshoot is also assessed to be of the order of 25–30 GtCO₂e yr⁻¹. Ranges for the 1.5°C-low-OS and Lower-2°C classes only overlap outside their interquartile ranges,

highlighting the more accelerated reductions in 1.5°C-consistent compared to 2°C-consistent pathways.

Appropriate emissions benchmark values also depend on the acceptable or desired portfolio of mitigation measures, representing clearly identified trade-offs and choices (Sections 2.3.4, 2.4, and 2.5.3) (Luderer et al., 2013; Rogelj et al., 2013a; Clarke et al., 2014; Krey et al., 2014a; Strefler et al., 2018b). For example, lower 2030 GHG emissions correlate with a lower dependence on the future availability and desirability of CDR (Strefler et al., 2018b). On the other hand, pathways that assume or anticipate only limited deployment of CDR during the 21st century imply lower emissions benchmarks over the coming decades, which are achieved in models through further reducing CO₂ emissions in the coming decades. The pathway archetypes used in the chapter illustrate this further (Figure 2.6). Under middle-of-the-road assumptions of technological and socioeconomic development, pathway S2 suggests emission benchmarks of 34, 12 and –8 GtCO₂e yr⁻¹ in the years 2030, 2050, and 2100, respectively. In contrast, a pathway that further limits overshoot and aims at eliminating the reliance on negative emissions technologies like BECCS as well as CCS (here labelled as the LED pathway) shows deeper emissions reductions in 2030 to limit the cumulative amount of CO₂ until net zero global CO₂ emissions (carbon neutrality). The LED pathway here suggests emission benchmarks of 25, 9 and 2 GtCO₂e yr⁻¹ in the years 2030, 2050, and 2100, respectively. However, a pathway that allows and plans for the successful large-scale deployment of BECCS by and beyond 2050 (S5) shows a shift in the opposite direction. The variation within and between the abovementioned ranges of 2030 GHG benchmarks hence depends strongly on societal choices and preferences related to the acceptability and availability of certain technologies.

Overall these variations do not strongly affect estimates of the 1.5°C-consistent timing of global peaking of GHG emissions. Both Below-1.5°C and 1.5°C-low-OS pathways show minimum–maximum ranges in 2030 that do not overlap with 2020 ranges, indicating the global GHG emissions peaked before 2030 in these pathways. Also, 2020 and 2030 GHG emissions in 1.5°C-high-OS pathways only overlap outside their interquartile ranges.

Kyoto-GHG emission reductions are achieved by reductions in CO₂ and non-CO₂ GHGs. The AR5 identified two primary factors that influence the depth and timing of reductions in non-CO₂ Kyoto-GHG emissions: (i) the abatement potential and costs of reducing the emissions of these gases and (ii) the strategies that allow making trade-offs between them (Clarke et al., 2014). Many studies indicate low-cost, near-term mitigation options in some sectors for non-CO₂ gases compared to supply-side measures for CO₂ mitigation (Clarke et al., 2014). A large share of this potential is hence already exploited in mitigation pathways in line with 2°C. At the same time, by mid-century and beyond, estimates of further reductions of non-CO₂ Kyoto-GHGs – in particular CH₄ and N₂O – are hampered by the absence of mitigation

³ In this chapter GWP-100 values from the IPCC Fourth Assessment Report are used because emissions of fluorinated gases in the integrated pathways have been reported in this metric to the database. At a global scale, switching between GWP-100 values of the Second, Fourth or Fifth IPCC Assessment Reports could result in variations in aggregated Kyoto-GHG emissions of about ±5% in 2030 (UNFCCC, 2016).

options in the current generation of IAMs, which are hence not able to reduce residual emissions of sources linked to livestock production and fertilizer use (Clarke et al., 2014; Gernaat et al., 2015) (Sections 2.3.1.2, 2.4.4, Supplementary Material 2.SM.1.2). Therefore, while net CO₂ emissions are projected to be markedly lower in 1.5°C-consistent compared to 2°C-consistent pathways, this is much less the case for methane (CH₄) and nitrous-oxide (N₂O) (Figures 2.6–2.7). This results in reductions of CO₂ being projected to take up the largest share of emissions reductions when moving between 1.5°C-consistent and 2°C-consistent pathways (Rogelj et al., 2015b, 2018; Luderer et al., 2018). If additional non-CO₂ mitigation measures are identified and adequately included in IAMs, they are expected to further contribute to mitigation efforts by lowering the floor of residual non-CO₂ emissions. However, the magnitude of these potential contributions has not been assessed as part of this report.

As a result of the interplay between residual CO₂ and non-CO₂ emissions and CDR, global GHG emissions reach net zero levels at different times in different 1.5°C-consistent pathways. Interquartile ranges of the years in which 1.5°C-low-OS and 1.5°C-high-OS reach net zero GHG emissions range from 2060 to 2080 (Table 2.4). A seesaw characteristic can be found between near-term emissions reductions and the timing of net zero GHG emissions. This is because pathways with limited emissions reductions in the next one to two decades require net negative CO₂ emissions later on (see earlier). Most 1.5°C-high-OS pathways lead to net zero GHG emissions in approximately the third quarter of this century, because all of them rely on significant amounts of annual net negative CO₂ emissions in the second half of the century to decline temperatures after overshoot (Table 2.4). However, in pathways that aim at limiting overshoot as much as possible or more slowly decline temperatures after their peak, emissions reach the point of net zero GHG emissions slightly later or at times never. Early emissions reductions in this case reduce the requirement for net negative CO₂ emissions. Estimates of 2030 GHG emissions in line with the current NDCs overlap with the highest quartile of 1.5°C-high-OS pathways (Cross-Chapter Box 9 in Chapter 4).

2.3.3.1 Emissions of long-lived climate forcers

Climate effects of long-lived climate forcers (LLCFs) are dominated by CO₂, with smaller contributions of N₂O and some fluorinated gases (Myhre et al., 2013; Blanco et al., 2014). Overall net CO₂ emissions in pathways are the result of a combination of various anthropogenic contributions (Figure 2.5) (Clarke et al., 2014): (i) CO₂ produced by fossil-fuel combustion and industrial processes, (ii) CO₂ emissions or removals from the agriculture, forestry and other land use (AFOLU) sector, (iii) CO₂ capture and sequestration (CCS) from fossil fuels or industrial activities before it is released to the atmosphere, (iv) CO₂ removal by technological means, which in current pathways is mainly achieved by BECCS and AFOLU-related CDR, although other options could be conceivable (see Chapter 4, Section 4.3.7). Pathways apply these four contributions in different configurations (Figure 2.5) depending on societal choices and preferences related to the acceptability and availability of certain technologies, the timing and stringency of near-term climate policy, and the ability to limit the demand that drives baseline emissions (Marangoni et al., 2017; Riahi et al., 2017; Grubler et al., 2018; Rogelj et al., 2018; van Vuuren et al., 2018), and come with

very different implication for sustainable development (Section 2.5.3).

All 1.5°C pathways see global CO₂ emissions embark on a steady decline to reach (near) net zero levels around 2050, with 1.5°C-low-OS pathways reaching net zero CO₂ emissions around 2045–2055 (Table 2.4; Figure 2.5). Near-term differences between the various pathway classes are apparent, however. For instance, Below-1.5°C and 1.5°C-low-OS pathways show a clear shift towards lower CO₂ emissions in 2030 relative to other 1.5°C and 2°C pathway classes, although in all 1.5°C classes reductions are clear (Figure 2.6). These lower near-term emissions levels are a direct consequence of the former two pathway classes limiting cumulative CO₂ emissions until carbon neutrality in order to aim for a higher probability of limiting peak warming to 1.5°C (Section 2.2.2 and 2.3.2.2). In some cases, 1.5°C-low-OS pathways achieve net zero CO₂ emissions one or two decades later, contingent on 2030 CO₂ emissions in the lower quartile of the literature range, that is, below about 18 GtCO₂ yr⁻¹. Median year-2030 global CO₂ emissions are of the order of 5–10 GtCO₂ yr⁻¹ lower in Below-1.5°C compared to 1.5°C-low-OS pathways, which are in turn lower than 1.5°C-high-OS pathways (Table 2.4). Below-1.5°C and 1.5°C-low-OS pathways combined show a decline in global net anthropogenic CO₂ emissions of about 45% from 2010 levels by 2030 (40–60% interquartile range). Lower-2°C pathways show CO₂ emissions declining by about 25% by 2030 in most pathways (10–30% interquartile range). The 1.5°C-high-OS pathways show emissions levels that are broadly similar to the 2°C-consistent pathways in 2030.

The development of CO₂ emissions in the second half of the century in 1.5°C pathways is characterized by the need to stay or return within a carbon budget. Figure 2.6 shows net CO₂ and N₂O emissions from various sources in 2050 and 2100 in 1.5°C pathways in the literature. Virtually all 1.5°C pathways obtain net negative CO₂ emissions at some point during the 21st century, but the extent to which net negative emissions are relied upon varies substantially (Figure 2.6, Table 2.4). This net withdrawal of CO₂ from the atmosphere compensates for residual long-lived non-CO₂ GHG emissions that also accumulate in the atmosphere (like N₂O) or cancels some of the build-up of CO₂ due to earlier emissions to achieve increasingly higher likelihoods that warming stays or returns below 1.5°C (see Section 2.3.4 for a discussion of various uses of CDR). Even non-overshoot pathways that aim at achieving temperature stabilization would hence deploy a certain amount of net negative CO₂ emissions to offset any accumulating long-lived non-CO₂ GHGs. The 1.5°C overshoot pathways display significantly larger amounts of annual net negative CO₂ emissions in the second half of the century. The larger the overshoot the more net negative CO₂ emissions are required to return temperatures to 1.5°C by the end of the century (Table 2.4, Figure 2.1).

N₂O emissions decline to a much lesser extent than CO₂ in currently available 1.5°C pathways (Figure 2.6). Current IAMs have limited emissions-reduction potentials (Gernaat et al., 2015) (Sections 2.3.1.2, 2.4.4, Supplementary Material 2.SM.1.2), reflecting the difficulty of eliminating N₂O emission from agriculture (Bodirsky et al., 2014). Moreover, the reliance of some pathways on significant amounts of bioenergy after mid-century (Section 2.4.2) coupled to a substantial use of nitrogen fertilizer (Popp et al., 2017) also makes reducing N₂O emissions harder (for example, see pathway S5 in Figure 2.6). As

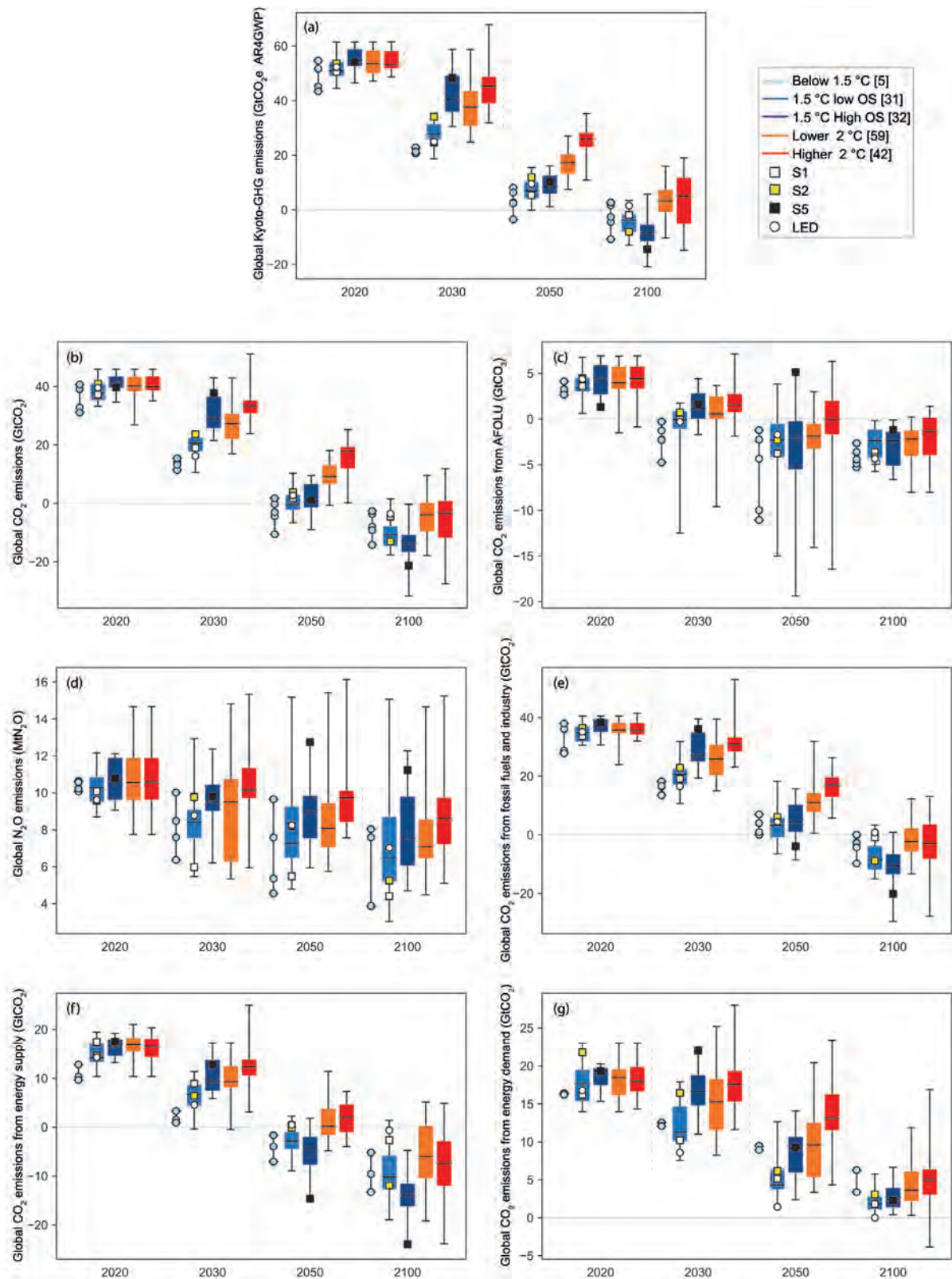


Figure 2.6 | Annual global emissions characteristics for 2020, 2030, 2050, 2100. Data are shown for (a) Kyoto-GHG emissions, and (b) global total CO₂ emissions, (c) CO₂ emissions from the agriculture, forestry and other land use (AFOLU) sector, (d) global N₂O emissions, and (e) CO₂ emissions from fossil fuel use and industrial processes. The latter is also split into (f) emissions from the energy supply sector (electricity sector and refineries) and (g) direct emissions from fossil-fuel use in energy demand sectors (industry, buildings, transport) (bottom row). Horizontal black lines show the median, boxes show the interquartile range, and whiskers the minimum–maximum range. Icons indicate the four pathway archetypes used in this chapter. In case less than seven data points are available in a class, the minimum–maximum range and single data points are shown. Kyoto-GHG emissions in the top panel are aggregated with AR4 GWP-100 and contain CO₂, CH₄, N₂O, HFCs, PFCs, and SF₆. NF₃ is typically not reported by IAMs. Scenarios with year-2010 Kyoto-GHG emissions outside the range assessed by IPCC AR5 WGIII assessed are excluded (IPCC, 2014b).

a result, sizeable residual N₂O emissions are currently projected to continue throughout the century, and measures to effectively mitigate them will be of continued relevance for 1.5°C societies. Finally, the reduction of nitrogen use and N₂O emissions from agriculture is already a present-day concern due to unsustainable levels of nitrogen pollution (Bodirsky et al., 2012). Section 2.4.4 provides a further assessment of the agricultural non-CO₂ emissions reduction potential.

2.3.3.2 Emissions of short-lived climate forcers and fluorinated gases

SLCFs include shorter-lived GHGs like CH₄ and some fluorinated gases as well as particles (aerosols), their precursors and ozone precursors. SLCFs are strongly mitigated in 1.5°C pathways, as is the case for 2°C pathways (Figure 2.7). SLCF emissions ranges of 1.5°C and 2°C pathway classes strongly overlap, indicating that the main incremental mitigation contribution between 1.5°C and 2°C pathways comes from CO₂ (Luderer et al., 2018; Rogelj et al., 2018). CO₂ and SLCF emissions reductions are connected in situations where SLCF and CO₂ are co-emitted by the same process, for example, with coal-fired power plants (Shindell and Faluvegi, 2010) or within the transport sector (Fuglestvedt et al., 2010). Many CO₂-targeted mitigation measures in industry, transport and agriculture (Sections 2.4.3–4) hence also reduce non-CO₂ forcing (Rogelj et al., 2014b; Shindell et al., 2016).

Despite the fact that methane has a strong warming effect (Myhre et al., 2013; Etminan et al., 2016), current 1.5°C-consistent pathways still project significant emissions of CH₄ by 2050, indicating only a limited CH₄ mitigation potential in IAM analyses (Gernaat et al., 2015) (Sections 2.3.1.2, 2.4.4, Table 2.SM.2). The AFOLU sector contributes an important share of the residual CH₄ emissions until mid-century, with its relative share increasing from slightly below 50% in 2010 to around 55–70% in 2030, and 60–80% in 2050 in 1.5°C-consistent pathways (interquartile range across 1.5°C-consistent pathways for projections). Many of the proposed measures to target CH₄ (Shindell et al., 2012; Stohl et al., 2015) are included in 1.5°C-consistent pathways (Figure 2.7), though not all (Sections 2.3.1.2, 2.4.4, Table 2.SM.2). A detailed assessment of measures to further reduce AFOLU CH₄ emissions has not been conducted.

Overall reductions of SLCFs can have effects of either sign on temperature depending on the balance between cooling and warming agents. The reduction in SO₂ emissions is the dominant single effect as it weakens the negative total aerosol forcing. This means that reducing all SLCF emissions to zero would result in a short-term warming, although this warming is *unlikely* to be more than 0.5°C (Section 2.2 and Figure 1.5 (Samset et al., 2018)). Because of this effect, suggestions have been proposed that target the warming agents only (referred to as short-lived climate pollutants or SLCPs instead of the more general short-lived climate forcers; e.g., Shindell et al., 2012), though aerosols are often emitted in varying mixtures of warming and cooling species (Bond et al., 2013). Black carbon (BC) emissions reach similar levels across 1.5°C-consistent and 2°C-consistent pathways available in the literature, with interquartile ranges of emissions reductions across pathways of 16–34% and 48–58% in 2030 and 2050, respectively, relative to 2010 (Figure 2.7). Recent studies have identified further reduction potentials for the near term, with global reductions of about

80% being suggested (Stohl et al., 2015; Klimont et al., 2017). Because the dominant sources of certain aerosol mixtures are emitted during the combustion of fossil fuels, the rapid phase-out of unabated fossil fuels to avoid CO₂ emissions would also result in removal of these either warming or cooling SLCF air-pollutant species. Furthermore, SLCFs are also reduced by efforts to reduce particulate air pollution. For example, year-2050 SO₂ emissions (precursors of sulphate aerosol) in 1.5°C-consistent pathways are about 75–85% lower than their 2010 levels. Some caveats apply, for example, if residential biomass use would be encouraged in industrialised countries in stringent mitigation pathways without appropriate pollution control measures, aerosol concentrations could also increase (Sand et al., 2015; Stohl et al., 2015).

Emissions of fluorinated gases (IPCC/TEAP, 2005; US EPA, 2013; Velders et al., 2015; Purohit and Höglund-Isaksson, 2017) in 1.5°C-consistent pathways are reduced by roughly 75–80% relative to 2010 levels (interquartile range across 1.5°C-consistent pathways) in 2050, with no clear differences between the classes. Although unabated hydrofluorocarbon (HFC) emissions have been projected to increase (Velders et al., 2015), the Kigali Amendment recently added HFCs to the basket of gases controlled under the Montreal Protocol (Höglund-Isaksson et al., 2017). As part of the larger group of fluorinated gases, HFCs are also assumed to decline in 1.5°C-consistent pathways. Projected reductions by 2050 of fluorinated gases under 1.5°C-consistent pathways are deeper than published estimates of what a full implementation of the Montreal Protocol including its Kigali Amendment would achieve (Höglund-Isaksson et al., 2017), which project roughly a halving of fluorinated gas emissions in 2050 compared to 2010. Assuming the application of technologies that are currently commercially available and at least to a limited extent already tested and implemented, potential fluorinated gas emissions reductions of more than 90% have been estimated (Höglund-Isaksson et al., 2017).

There is a general agreement across 1.5°C-consistent pathways that until 2030 forcing from the warming SLCFs is reduced less strongly than the net cooling forcing from aerosol effects, compared to 2010. As a result, the net forcing contributions from all SLCFs combined are projected to increase slightly by about 0.2–0.3 W m⁻², compared to 2010. Also, by the end of the century, about 0.1–0.3 W m⁻² of SLCF forcing is generally currently projected to remain in 1.5°C-consistent scenarios (Figure 2.8). This is similar to developments in 2°C-consistent pathways (Rose et al., 2014b; Riahi et al., 2017), which show median forcing contributions from these forcing agents that are generally no more than 0.1 W m⁻² higher. Nevertheless, there can be additional gains from targeted deeper reductions of CH₄ emissions and tropospheric ozone precursors, with some scenarios projecting less than 0.1 W m⁻² forcing from SLCFs by 2100.

2.3.4 CDR in 1.5°C Pathways

Deep mitigation pathways assessed in AR5 showed significant deployment of CDR, in particular through BECCS (Clarke et al., 2014). This has led to increased debate about the necessity, feasibility and desirability of large-scale CDR deployment, sometimes also called ‘negative emissions technologies’ in the literature (Fuss et al., 2014; Anderson and Peters, 2016; Williamson, 2016; van Vuuren et al.,

Table 2.4 | Emissions in 2030, 2050 and 2100 in 1.5°C and 2°C scenario classes and absolute annual rates of change between 2010–2030, 2020–2030 and 2030–2050, respectively.

Values show median and interquartile range across available scenarios (25th and 75th percentile given in brackets). If fewer than seven scenarios are available (*), the minimum–maximum range is given instead. Kyoto-GHG emissions are aggregated with GWP-100 values from IPCC AR4. Emissions in 2010 for total net CO₂, CO₂ from fossil-fuel use and industry, and AFOLU CO₂ are estimated at 38.5, 33.4, and 5 GtCO₂ yr⁻¹, respectively (Le Quéré et al., 2018). Percentage reduction numbers included in headline statement C.1 in the Summary for Policymakers are computed relative to 2010 emissions in each individual pathway, and hence differ slightly from a case where reductions are computed relative to the historical 2010 emissions reported above. A difference is reported in estimating the ‘anthropogenic’ sink by countries or the global carbon modelling community (Grassi et al., 2017), and AFOLU CO₂ estimates reported here are thus not necessarily comparable with countries’ estimates. Scenarios with year-2010 Kyoto-GHG emissions outside the range assessed by IPCC AR5 WGIII are excluded (IPCC, 2014b), as are scenario duplicates that would bias ranges towards a single study.

Name	Category	#	Annual emissions/sequestration (GtCO ₂ yr ⁻¹)			Absolute Annual Change (GtCO ₂ /yr ⁻¹)			Timing of Global Zero
			2030	2050	2100	2010–2030	2020–2030	2030–2050	
Total CO ₂ (net)	Below-1.5°C	5*	13.4 (15.4, 11.4)	–3.0 (1.7, –10.6)	–8.0 (–2.6, –14.2)	–1.2 (–1.0, –1.3)	–2.5 (–1.8, –2.8)	–0.8 (–0.7, –1.2)	2044 (2037, 2054)
	1.5°C-low-OS	37	20.8 (22.2, 18.0)	–0.4 (2.7, –2.0)	–10.8 (–8.1, –14.3)	–0.8 (–0.7, –1.0)	–1.7 (–1.4, –2.3)	–1.0 (–0.8, –1.2)	2050 (2047, 2055)
	1.5°C with no or limited OS	42	20.3 (22.0, 15.9)	–0.5 (2.2, –2.8)	–10.2 (–7.6, –14.2)	–0.9 (–0.7, –1.1)	–1.8 (–1.5, –2.3)	–1.0 (–0.8, –1.2)	2050 (2046, 2055)
	1.5°C-high-OS	36	29.1 (36.4, 26.0)	1.0 (6.3, –1.2)	–13.8 (–11.1, –16.4)	–0.4 (0.0, –0.6)	–1.1 (–0.5, –1.5)	–1.3 (–1.1, –1.8)	2052 (2049, 2059)
	Lower-2°C	54	28.9 (33.7, 24.5)	9.9 (13.1, 6.5)	–5.1 (–2.6, –10.3)	–0.4 (–0.2, –0.6)	–1.1 (–0.8, –1.6)	–0.9 (–0.8, –1.2)	2070 (2063, 2079)
	Higher-2°C	54	33.5 (35.0, 31.0)	17.9 (19.1, 12.2)	–3.3 (0.6, –11.5)	–0.2 (–0.0, –0.4)	–0.7 (–0.5, –0.9)	–0.8 (–0.6, –1.0)	2085 (2070, post-2100)
CO ₂ from fossil fuels and industry (gross)	Below-1.5°C	5*	18.0 (21.4, 13.8)	10.5 (20.9, 0.3)	8.3 (11.6, 0.1)	–0.7 (–0.6, –1)	–1.5 (–0.9, –2.2)	–0.4 (0, –0.7)	-
	1.5°C-low-OS	37	22.1 (24.4, 18.7)	10.3 (14.1, 7.8)	5.6 (8.1, 2.6)	–0.5 (–0.4, –0.6)	–1.3 (–0.9, –1.7)	–0.6 (–0.5, –0.7)	-
	1.5°C with no or limited OS	42	21.6 (24.2, 18.0)	10.3 (13.8, 7.7)	6.1 (8.4, 2.6)	–0.5 (–0.4, –0.7)	–1.3 (–0.9, –1.8)	–0.6 (–0.4, –0.7)	-
	1.5°C-high-OS	36	27.8 (37.1, 25.6)	13.1 (17.0, 11.6)	6.6 (8.8, 2.8)	–0.2 (0.2, –0.3)	–0.8 (–0.2, –1.1)	–0.7 (–0.6, –1.0)	-
	Lower-2°C	54	27.7 (31.5, 23.5)	15.4 (19.0, 11.1)	7.2 (10.4, 3.7)	–0.2 (–0.0, –0.4)	–0.8 (–0.5, –1.2)	–0.6 (–0.5, –0.8)	-
	Higher-2°C	54	31.3 (33.4, 28.7)	19.2 (22.6, 17.1)	8.1 (10.9, 5.0)	–0.1 (0.1, –0.2)	–0.5 (–0.2, –0.7)	–0.6 (–0.5, –0.7)	-
CO ₂ from fossil fuels and industry (net)	Below-1.5°C	5*	16.4 (18.2, 13.5)	1.0 (7.0, 0)	–2.7 (0, –9.8)	–0.8 (–0.7, –1)	–1.8 (–1.2, –2.2)	–0.6 (–0.5, –0.9)	-
	1.5°C-low-OS	37	20.6 (22.2, 17.5)	3.2 (5.6, –0.6)	–8.5 (–4.1, –11.6)	–0.6 (–0.5, –0.7)	–1.4 (–1.1, –1.8)	–0.8 (–0.7, –1.1)	-
	1.5°C with no or limited OS	42	20.1 (22.1, 16.8)	3.0 (5.6, 0.0)	–8.3 (–3.5, –10.8)	–0.6 (–0.5, –0.8)	–1.4 (–1.1, –1.9)	–0.8 (–0.7, –1.1)	-
	1.5°C-high-OS	36	26.9 (34.7, 25.3)	4.2 (10.0, 1.2)	–10.7 (–6.9, –13.2)	–0.3 (0.1, –0.3)	–0.9 (–0.3, –1.2)	–1.2 (–0.9, –1.5)	-
	Lower-2°C	54	28.2 (31.0, 23.1)	11.8 (14.1, 6.2)	–3.1 (–0.7, –6.4)	–0.2 (–0.1, –0.4)	–0.8 (–0.5, –1.2)	–0.8 (–0.7, –1.0)	-
	Higher-2°C	54	31.0 (33.0, 28.7)	17.0 (19.3, 13.1)	–2.9 (3.3, –8.0)	–0.1 (0.1, –0.2)	–0.5 (–0.2, –0.7)	–0.7 (–0.5, –1.0)	-
CO ₂ from AFOLU	Below-1.5°C	5*	–2.2 (–0.3, –4.8)	–4.4 (–1.2, –11.1)	–4.4 (–2.6, –5.3)	–0.3 (–0.2, –0.4)	–0.5 (–0.4, –0.8)	–0.1 (0, –0.4)	-
	1.5°C-low-OS	37	–0.1 (0.8, –1.0)	–2.3 (–0.6, –4.1)	–2.4 (–1.2, –4.2)	–0.2 (–0.2, –0.3)	–0.4 (–0.3, –0.5)	–0.1 (–0.1, –0.2)	-
	1.5°C with no or limited OS	42	–0.1 (0.7, –1.3)	–2.6 (–0.6, –4.5)	–2.6 (–1.3, –4.2)	–0.2 (–0.2, –0.3)	–0.4 (–0.3, –0.5)	–0.1 (–0.1, –0.2)	-
	1.5°C-high-OS	36	1.2 (2.7, 0.1)	–2.1 (–0.3, –5.4)	–2.4 (–1.5, –5.0)	–0.1 (–0.1, –0.3)	–0.2 (–0.1, –0.5)	–0.2 (–0.0, –0.3)	-
	Lower-2°C	54	1.4 (2.8, 0.3)	–1.4 (–0.5, –2.7)	–2.4 (–1.3, –4.2)	–0.2 (–0.1, –0.2)	–0.3 (–0.2, –0.4)	–0.1 (–0.1, –0.2)	-
	Higher-2°C	54	1.5 (2.7, 0.8)	–0.0 (1.9, –1.6)	–1.3 (0.1, –3.9)	–0.2 (–0.1, –0.2)	–0.2 (–0.1, –0.4)	–0.1 (–0.0, –0.1)	-
Bioenergy combined with carbon capture and storage (BECCS)	Below-1.5°C	5*	0.4 (1.1, 0)	3.4 (8.3, 0)	5.7 (13.4, 0)	0 (0.1, 0)	0 (0.1, 0)	0.2 (0.4, 0)	-
	1.5°C-low-OS	36	0.3 (1.1, 0.0)	4.6 (6.4, 3.8)	12.4 (15.6, 7.6)	0.0 (0.1, 0.0)	0.0 (0.1, 0.0)	0.2 (0.3, 0.2)	-
	1.5°C with no or limited OS	41	0.4 (1.0, 0.0)	4.5 (6.3, 3.4)	12.4 (15.0, 6.4)	0.0 (0.1, 0.0)	0.0 (0.1, 0.0)	0.2 (0.3, 0.2)	-
	1.5°C-high-OS	36	0.1 (0.4, 0.0)	6.8 (9.5, 3.7)	14.9 (16.3, 12.1)	0.0 (0.0, 0.0)	0.0 (0.0, 0.0)	0.3 (0.4, 0.2)	-
	Lower-2°C	54	0.1 (0.3, 0.0)	3.6 (4.6, 1.8)	9.5 (12.1, 6.9)	0.0 (0.0, 0.0)	0.0 (0.0, 0.0)	0.2 (0.2, 0.1)	-
	Higher-2°C	47	0.1 (0.2, 0.0)	3.0 (4.9, 1.6)	10.8 (15.3, 8.2) [46]	0.0 (0.0, 0.0)	0.0 (0.0, 0.0)	0.1 (0.2, 0.1)	-
Kyoto GHG (AR4) [GtCO ₂ e]	Below-1.5°C	5*	22.1 (22.8, 20.7)	2.7 (8.1, –3.5)	–2.6 (2.7, –10.7)	–1.4 (–1.3, –1.5)	–2.9 (–2.1, –3.3)	–0.9 (–0.7, –1.3)	2066 (2044, post-2100)
	1.5°C-low-OS	31	27.9 (31.1, 26.0)	7.0 (9.9, 4.5)	–3.8 (–2.1, –7.9)	–1.1 (–0.9, –1.2)	–2.3 (–1.8, –2.8)	–1.1 (–0.9, –1.2)	2068 (2061, 2080)
	1.5°C with no or limited OS	36	27.4 (30.9, 24.7)	6.5 (9.6, 4.2)	–3.7 (–1.8, –7.8)	–1.1 (–1.0, –1.3)	–2.4 (–1.9, –2.9)	–1.1 (–0.9, –1.2)	2067 (2061, 2084)
	1.5°C-high-OS	32	40.4 (48.9, 36.3)	8.4 (12.3, 6.2)	–8.5 (–5.7, –11.2)	–0.5 (–0.0, –0.7)	–1.3 (–0.6, –1.8)	–1.5 (–1.3, –2.1)	2063 (2058, 2067)
	Lower-2°C	46	39.6 (45.1, 35.7)	18.3 (20.4, 15.2)	2.1 (4.2, –2.4)	–0.5 (–0.1, –0.7)	–1.5 (–0.9, –2.2)	–1.1 (–0.9, –1.2)	post-2100 (2090 post-2100)
	Higher-2°C	42	45.3 (48.5, 39.3)	25.9 (27.9, 23.3)	5.2 (11.5, –4.8)	–0.2 (–0.0, –0.6)	–1.0 (–0.6, –1.2)	–1.0 (–0.7, –1.2)	post-2100 (2085 post-2100)

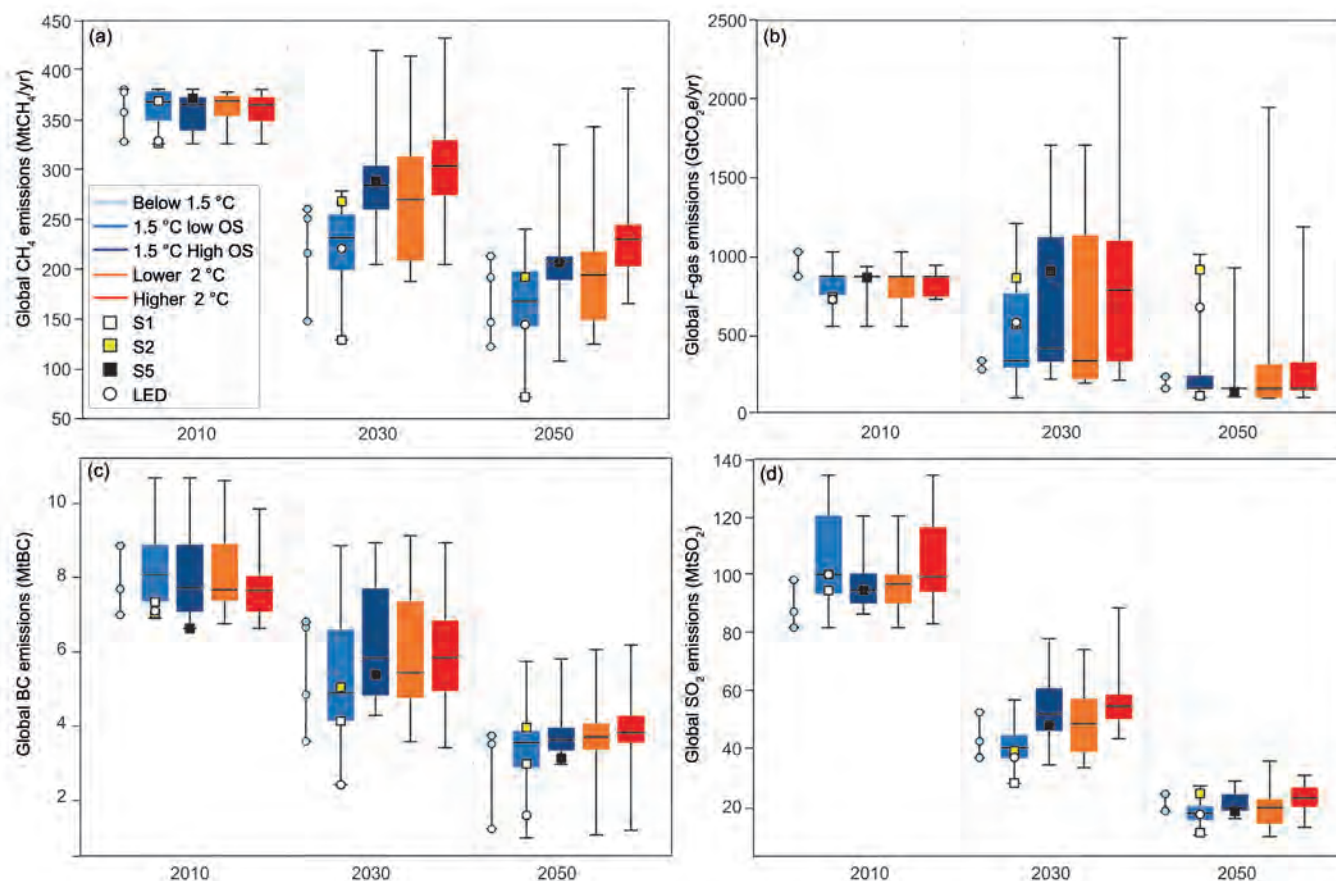


Figure 2.7 | Global characteristics of a selection of short-lived non- CO_2 emissions until mid-century for five pathway classes used in this chapter. Data are shown for (a) methane (CH_4), (b) fluorinated gases (F-gas), (c) black carbon (BC), and (d) sulphur dioxide (SO_2) emissions. Boxes with different colours refer to different scenario classes. Icons on top the ranges show four illustrative pathway archetypes that apply different mitigation strategies for limiting warming to 1.5°C. Boxes show the interquartile range, horizontal black lines the median, and whiskers the minimum–maximum range. F-gases are expressed in units of CO_2 -equivalence computed with 100-year Global Warming Potentials reported in IPCC AR4.

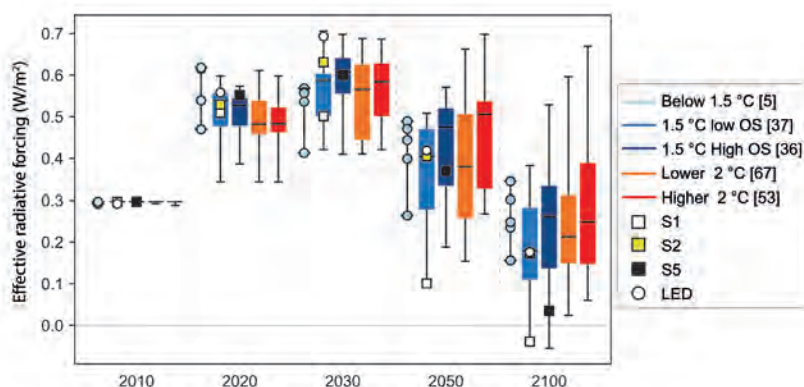


Figure 2.8 | Estimated aggregated effective radiative forcing of SLCFs for 1.5°C and 2°C pathway classes in 2010, 2020, 2030, 2050, and 2100, as estimated by the FAIR model (Smith et al., 2018). Aggregated short-lived climate forcer (SLCF) radiative forcing is estimated as the difference between total anthropogenic radiative forcing and the sum of CO_2 and N_2O radiative forcing over time, and is expressed relative to 1750. Symbols indicate the four pathways archetypes used in this chapter. Horizontal black lines indicate the median, boxes the interquartile range, and whiskers the minimum–maximum range per pathway class. Because very few pathways fall into the Below-1.5°C class, only the minimum–maximum is provided here.

2017a; Obersteiner et al., 2018). Most CDR technologies remain largely unproven to date and raise substantial concerns about adverse side-effects on environmental and social sustainability (Smith et al., 2015; Dooley and Kartha, 2018). A set of key questions emerge: how strongly do 1.5°C-consistent pathways rely on CDR deployment and what types of CDR measures are deployed at which scale? How does this vary across available 1.5°C-consistent pathways and on which factors does it depend? How does CDR deployment compare between 1.5°C- and 2°C-consistent pathways and how does it compare with the findings at the time of the AR5? How does CDR deployment in 1.5°C-consistent pathways relate to questions about availability, policy implementation and sustainable development implications that have been raised about CDR technologies? The first three questions are assessed in this section with the goal to provide an overview and assessment of CDR deployment in the 1.5°C pathway literature. The fourth question is only touched upon here and is addressed in greater depth in Chapter 4, Section 4.3.7, which assesses the rapidly growing literature on costs, potentials, availability and sustainability implications of individual CDR measures (Minx et al., 2017, 2018; Fuss et al., 2018; Nemet et al., 2018). In addition, Section 2.3.5 assesses the relationship between delayed mitigation action and increased CDR reliance. CDR deployment is intricately linked to the land-use transformation in 1.5°C-consistent pathways. This transformation is assessed in Section 2.4.4. Bioenergy and BECCS impacts on sustainable land management are further assessed in Chapter 3, Section 3.6.2 and Cross-Chapter Box 7 in Chapter 3. Ultimately, a comprehensive assessment of the land implication of land-based CDR measures will be provided in the IPCC AR6 Special Report on Climate Change and Land (SRCCL).

2.3.4.1 CDR technologies and deployment levels in 1.5°C pathways

A number of approaches to actively remove carbon-dioxide from the atmosphere are increasingly discussed in the literature (Minx et al., 2018) (see also Chapter 4, Section 4.3.7). Approaches under consideration include the enhancement of terrestrial and coastal carbon storage in plants and soils such as afforestation and reforestation (Canadell and Raupach, 2008), soil carbon enhancement (Paustian et al., 2016; Frank et al., 2017; Zomer et al., 2017), and other conservation, restoration, and management options for natural and managed land (Griscom et al., 2017) and coastal ecosystems (McLeod et al., 2011). Biochar sequestration (Woelf et al., 2010; Smith, 2016; Werner et al., 2018) provides an additional route for terrestrial carbon storage. Other approaches are concerned with storing atmospheric carbon dioxide in geological formations. They include the combination of biomass use for energy production with carbon capture and storage (BECCS) (Obersteiner et al., 2001; Keith and Rhodes, 2002; Gough and Upham, 2011) and direct air capture with storage (DACCS) using chemical solvents and sorbents (Zeman and Lackner, 2004; Keith et al., 2006; Socolow et al., 2011). Further approaches investigate the mineralization of atmospheric carbon dioxide (Mazzotti et al., 2005; Matter et al., 2016), including enhanced weathering of rocks (Schuiling and Krijgsman, 2006; Hartmann et al., 2013; Strefler et al., 2018a). A fourth group of approaches is concerned with the sequestration of carbon dioxide in the oceans, for example by means of ocean alkalization (Kheshgi, 1995; Rau, 2011; Ilyina et al., 2013; Lenton et al., 2018). The costs, CDR potential and environmental side effects of

several of these measures are increasingly investigated and compared in the literature, but large uncertainties remain, in particular concerning the feasibility and impact of large-scale deployment of CDR measures (The Royal Society, 2009; Smith et al., 2015; Psarras et al., 2017; Fuss et al., 2018) (see Chapter 4.3.7). There are also proposals to remove methane, nitrous oxide and halocarbons via photocatalysis from the atmosphere (Boucher and Folberth, 2010; de Richter et al., 2017), but a broader assessment of their effectiveness, cost and sustainability impacts is lacking to date.

Only some of these approaches have so far been considered in IAMs (see Section 2.3.1.2). The mitigation scenario literature up to AR5 mostly included BECCS and, to a more limited extent, afforestation and reforestation (Clarke et al., 2014). Since then, some 2°C- and 1.5°C-consistent pathways including additional CDR measures such as DACCS (Chen and Tavoni, 2013; Marcucci et al., 2017; Lehtilä and Koljonen, 2018; Strefler et al., 2018b) and soil carbon sequestration (Frank et al., 2017) have become available. Other, more speculative approaches, in particular ocean-based CDR and removal of non-CO₂ gases, have not yet been taken up by the literature on mitigation pathways. See Supplementary Material 2.SM.1.2 for an overview on the coverage of CDR measures in models which contributed pathways to this assessment. Chapter 4.3.7 assesses the potential, costs, and sustainability implications of the full range of CDR measures.

Integrated assessment modelling has not yet explored land conservation, restoration and management options to remove carbon dioxide from the atmosphere in sufficient depth, despite land management having a potentially considerable impact on the terrestrial carbon stock (Erb et al., 2018). Moreover, associated CDR measures have low technological requirements, and come with potential environmental and social co-benefits (Griscom et al., 2017). Despite the evolving capabilities of IAMs in accounting for a wider range of CDR measures, 1.5°C-consistent pathways assessed here continue to predominantly rely on BECCS and afforestation/reforestation (see Supplementary Material 2.SM.1.2). However, IAMs with spatially explicit land-use modelling include a full accounting of land-use change emissions comprising carbon stored in the terrestrial biosphere and soils. Net CDR in the AFOLU sector, including but not restricted to afforestation and reforestation, can thus in principle be inferred by comparing AFOLU CO₂ emissions between a baseline scenario and a 1.5°C-consistent pathway from the same model and study. However, baseline AFOLU CO₂ emissions can not only be reduced by CDR in the AFOLU sector but also by measures to reduce deforestation and preserve land carbon stocks. The pathway literature and pathway data available to this assessment do not yet allow separating the two contributions. As a conservative approximation, the additional net negative AFOLU CO₂ emissions below the baseline are taken as a proxy for AFOLU CDR in this assessment. Because this does not include CDR that was deployed before reaching net zero AFOLU CO₂ emissions, this approximation is a lower-bound for terrestrial CDR in the AFOLU sector (including all mitigation-policy-related factors that lead to net negative AFOLU CO₂ emissions).

The scale and type of CDR deployment in 1.5°C-consistent pathways varies widely (Figure 2.9 and 2.10). Overall CDR deployment over the 21st century is substantial in most of the pathways, and deployment levels cover a wide range, on the order of 100–1000 Gt CO₂ in 1.5°C

pathways with no or limited overshoot (730 [260–1030] GtCO₂, for median and 5th–95th percentile range). Both BECCS (480 [0–1000] GtCO₂ in 1.5°C pathways with no or limited overshoot) and AFOLU CDR measures including afforestation and reforestation (210 [10–540] GtCO₂ in 1.5°C pathways with no or limited overshoot) can play a major role,⁴ but for both cases pathways exist where they play no role at all. This shows the flexibility in substituting between individual CDR measures, once a portfolio of options becomes available. The high end of the CDR deployment range is populated by high overshoot pathways, as illustrated by pathway archetype S5 based on SSP5 (fossil-fuelled development, see Section 2.3.1.1) and characterized by very large BECCS deployment to return warming to 1.5°C by 2100 (Kriegler et al., 2017). In contrast, the low end is populated by a few pathways with no or limited overshoot that limit CDR to on the order of 100–200 GtCO₂ over the 21st century, coming entirely from terrestrial CDR measures with no or small use of BECCS. These are pathways with very low energy demand facilitating the rapid phase-out of fossil fuels and process emissions that exclude BECCS and CCS use (Grubler et al., 2018) and/or pathways with rapid shifts to sustainable

food consumption freeing up sufficient land areas for afforestation and reforestation (Haberl et al., 2011; van Vuuren et al., 2018). Some pathways use neither BECCS nor afforestation but still rely on CDR through considerable net negative CO₂ emissions in the AFOLU sector around mid-century (Holz et al., 2018b). We conclude that the role of BECCS as a dominant CDR measure in deep mitigation pathways has been reduced since the time of the AR5. This is related to three factors: a larger variation of underlying assumptions about socio-economic drivers (Riahi et al., 2017; Rogelj et al., 2018) and associated energy (Grubler et al., 2018) and food demand (van Vuuren et al., 2018); the incorporation of a larger portfolio of mitigation and CDR options (Marcucci et al., 2017; Grubler et al., 2018; Lehtilä and Koljonen, 2018; Liu et al., 2018; van Vuuren et al., 2018); and targeted analysis of deployment limits for (specific) CDR measures (Holz et al., 2018b; Kriegler et al., 2018a; Streffer et al., 2018b), including the availability of bioenergy (Bauer et al., 2018), CCS (Krey et al., 2014a; Grubler et al., 2018) and afforestation (Popp et al., 2014b, 2017). As additional CDR measures are being built into IAMs, the prevalence of BECCS is expected to be further reduced.

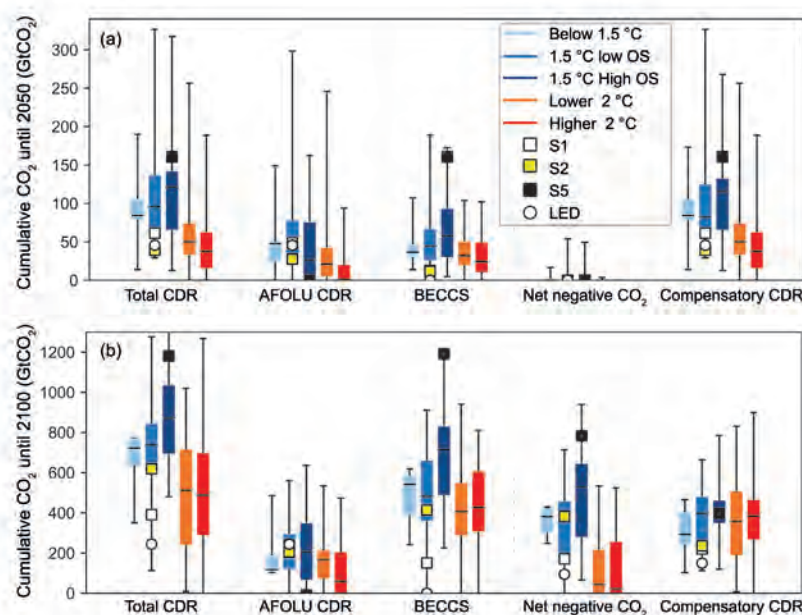


Figure 2.9 | Cumulative CDR deployment in 1.5°C-consistent pathways in the literature as reported in the database collected for this assessment until 2050 (panel a) and until 2100 (panel b). Total CDR comprises all forms of CDR, including AFOLU CDR and BECCS, and, in a few pathways, other CDR measures like DACCS. It does not include CCS combined with fossil fuels (which is not a CDR technology as it does not result in active removal of CO₂ from the atmosphere). AFOLU CDR has not been reported directly and is hence represented by means of a proxy: the additional amount of net negative CO₂ emissions in the AFOLU sector compared to a baseline scenario (see text for a discussion). ‘Compensatory CO₂’ depicts the cumulative amount of CDR that is used to neutralize concurrent residual CO₂ emissions. ‘Net negative CO₂’ describes the additional amount of CDR that is used to produce net negative CO₂ emissions, once residual CO₂ emissions are neutralized. The two quantities add up to total CDR for individual pathways (not for percentiles and medians, see Footnote 4).

As discussed in Section 2.3.2, CDR can be used in two ways in mitigation pathways: (i) to move more rapidly towards the point of carbon neutrality and maintain it afterwards in order to stabilize global mean temperature rise, and (ii) to produce net negative CO₂ emissions, drawing down anthropogenic CO₂ in the atmosphere in order to decline global mean temperature after an overshoot peak (Kriegler et al., 2018b; Obersteiner et al., 2018). Both uses are important in 1.5°C-consistent pathways (Figure 2.9 and 2.10). Because of the tighter remaining 1.5°C

carbon budget, and because many pathways in the literature do not restrict exceeding this budget prior to 2100, the relative weight of the net negative emissions component of CDR increases compared to 2°C-consistent pathways. The amount of compensatory CDR remains roughly the same over the century. This is the net effect of stronger deployment of compensatory CDR until mid-century to accelerate the approach to carbon neutrality and less compensatory CDR in the second half of the century due to deeper mitigation of end-use sectors

⁴ The median and percentiles of the sum of two quantities is in general not equal to the sum of the medians and percentiles, respectively, of the two quantities.

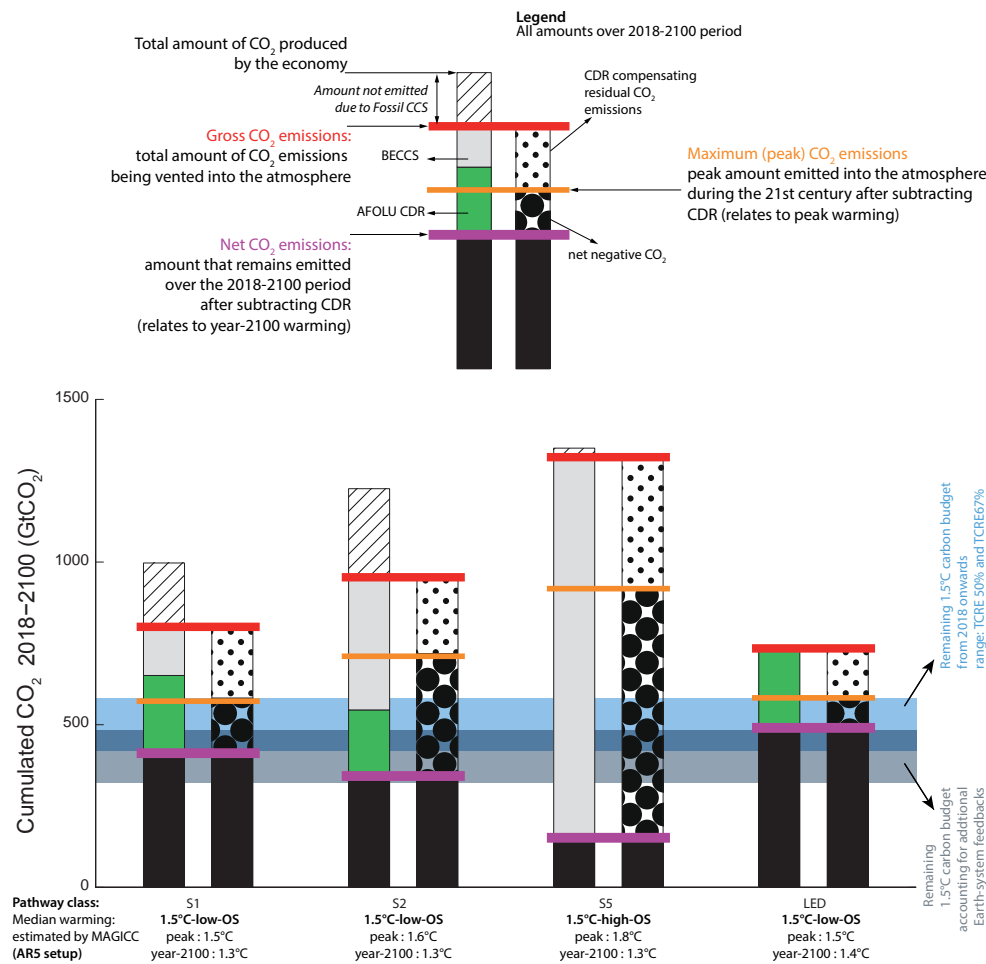


Figure 2.10 | Accounting of cumulative CO₂ emissions for the four 1.5°C-consistent pathway archetypes. See top panel for explanation of the bar plots. Total CDR is the difference between gross (red horizontal bar) and net (purple horizontal bar) cumulative CO₂ emissions over the period 2018–2100, and it is equal to the sum of the BECCS (grey) and AFOLU CDR (green) contributions. Cumulative net negative emissions are the difference between peak (orange horizontal bar) and net (purple) cumulative CO₂ emissions. The blue shaded area depicts the estimated range of the remaining carbon budget for a two-in-three to one-in-two chance of staying below 1.5°C. The grey shaded area depicts the range when accounting for additional Earth system feedbacks.

in 1.5°C-consistent pathways (Luderer et al., 2018). Comparing median levels, end-of-century net cumulative CO₂ emissions are roughly 600 GtCO₂ smaller in 1.5°C compared to 2°C-consistent pathways, with approximately two thirds coming from further reductions of gross CO₂ emissions and the remaining third from increased CDR deployment. As a result, median levels of total CDR deployment in 1.5°C-consistent pathways are larger than in 2°C-consistent pathways (Figure 2.9), but with marked variations in each pathway class.

Ramp-up rates of individual CDR measures in 1.5°C-consistent pathways are provided in Table 2.4. BECCS deployment is still limited in 2030, but ramps up to median levels of 3 (Below-1.5°C), 5 (1.5°C-low-OS) and 7 GtCO₂ yr⁻¹ (1.5°C-high-OS) in 2050, and to 6 (Below-1.5°C), 12 (1.5°C-low-OS) and 15 GtCO₂ yr⁻¹ (1.5°C-high-OS) in 2100, respectively. In 1.5°C pathways with no or limited overshoot, this amounts to 0–1, 0–8, and 0–16 GtCO₂ yr⁻¹ in 2030, 2050, and 2100, respectively (ranges refer to the union of the min-max range of the Below-1.5°C and the interquartile range of the 1.5°C-low-OS class; see Table 2.4). Net CDR in the AFOLU sector reaches slightly lower levels in 2050, and stays more constant until 2100. In 1.5°C pathways with no or limited overshoot, AFOLU CDR amounts to 0–5,

1–11, and 1–5 GtCO₂ yr⁻¹ (see above for the definition of the ranges) in 2030, 2050, and 2100, respectively. In contrast to BECCS, AFOLU CDR is more strongly deployed in non-overshoot than overshoot pathways. This indicates differences in the timing of the two CDR approaches. Afforestation is scaled up until around mid-century, when the time of carbon neutrality is reached in 1.5°C-consistent pathways, while BECCS is projected to be used predominantly in the 2nd half of the century (Figure 2.5). This reflects the fact that afforestation is a readily available CDR technology, while BECCS is more costly and much less mature a technology. As a result, the two options contribute differently to compensating concurrent CO₂ emissions (until 2050) and to producing net negative CO₂ emissions (post-2050). BECCS deployment is particularly strong in pathways with high overshoots but can also feature in pathways with low overshoot (see Figure 2.5 and 2.10). Annual deployment levels until mid-century are not found to be significantly different between 2°C-consistent pathways and 1.5°C-consistent pathways with no or low overshoot. This suggests similar implementation challenges for ramping up BECCS deployment at the rates projected in the pathways (Honegger and Reiner, 2018; Nemet et al., 2018). The feasibility and sustainability of upscaling CDR at these rates is assessed in Chapter 4.3.7.

Concerns have been raised that building expectations about large-scale CDR deployment in the future can lead to an actual reduction of near-term mitigation efforts (Geden, 2015; Anderson and Peters, 2016; Dooley and Kartha, 2018). The pathway literature confirms that CDR availability influences the shape of mitigation pathways critically (Krey et al., 2014a; Holz et al., 2018b; Kriegler et al., 2018a; Streffler et al., 2018b). Deeper near-term emissions reductions are required to reach the 1.5°C–2°C target range if CDR availability is constrained. As a result, the least-cost benchmark pathways to derive GHG emissions gap estimates (UNEP, 2017) are dependent on assumptions about CDR

availability. Using GHG benchmarks in climate policy makes implicit assumptions about CDR availability (Fuss et al., 2014; van Vuuren et al., 2017a). At the same time, the literature also shows that rapid and stringent mitigation as well as large-scale CDR deployment occur simultaneously in 1.5°C pathways due to the tight remaining carbon budget (Luderer et al., 2018). Thus, an emissions gap is identified even for high CDR availability (Streffler et al., 2018b), contradicting a wait-and-see approach. There are significant trade-offs between near-term action, overshoot and reliance on CDR deployment in the long-term which are assessed in Section 2.3.5.

Box 2.1 | Bioenergy and BECCS Deployment in Integrated Assessment Modelling

Bioenergy can be used in various parts of the energy sector of IAMs, including for electricity, liquid fuel, biogas, and hydrogen production. It is this flexibility that makes bioenergy and bioenergy technologies valuable for the decarbonization of energy use (Klein et al., 2014; Krey et al., 2014a; Rose et al., 2014a; Bauer et al., 2017, 2018). Most bioenergy technologies in IAMs are also available in combination with CCS (BECCS). Assumed capture rates differ between technologies, for example, about 90% for electricity and hydrogen production and about 40–50% for liquid fuel production. Decisions about bioenergy deployment in IAMs are based on economic considerations to stay within a carbon budget that is consistent with a long-term climate goal. IAMs consider both the value of bioenergy in the energy system and the value of BECCS in removing CO₂ from the atmosphere. Typically, if bioenergy is strongly limited, BECCS technologies with high capture rates are favoured. If bioenergy is plentiful IAMs tend to choose biofuel technologies with lower capture rates but high value for replacing fossil fuels in transport (Kriegler et al., 2013a; Bauer et al., 2018). Most bioenergy use in IAMs is combined with CCS if available (Rose et al., 2014a). If CCS is unavailable, bioenergy use remains largely unchanged or even increases due to the high value of bioenergy for the energy transformation (Bauer et al., 2018). As land impacts are tied to bioenergy use, the exclusion of BECCS from the mitigation portfolio will not automatically remove the trade-offs with food, water and other sustainability objectives due to the continued and potentially increased use of bioenergy.

IAMs assume bioenergy to be supplied mostly from second generation biomass feedstocks such as dedicated cellulosic crops (for example *Miscanthus* or poplar) as well as agricultural and forest residues. Detailed process IAMs include land-use models that capture competition for land for different uses (food, feed, fiber, bioenergy, carbon storage, biodiversity protection) under a range of dynamic factors including socio-economic drivers, productivity increases in crop and livestock systems, food demand, and land, environmental, biodiversity, and carbon policies. Assumptions about these factors can vary widely between different scenarios (Calvin et al., 2014; Popp et al., 2017; van Vuuren et al., 2018). IAMs capture a number of potential environmental impacts from bioenergy production, in particular indirect land-use change emissions from land conversion and nitrogen and water use for bioenergy production (Kraxner et al., 2013; Bodirsky et al., 2014; Bonsch et al., 2014; Obersteiner et al., 2016; Humpenöder et al., 2018). The impact of bioenergy production on soil degradation is an area of active IAM development and was not comprehensively accounted for in the mitigation pathways assessed in this report (but is, for example, in Frank et al., 2017). Whether bioenergy has large adverse impacts on environmental and societal goals depends in large parts on the governance of land use (Haberl et al., 2013; Erb et al., 2016b; Obersteiner et al., 2016; Humpenöder et al., 2018). Here IAMs often make idealized assumptions about effective land management, such as full protection of the land carbon stock by conservation measures and a global carbon price, respectively, but variations on these assumptions have also been explored (Calvin et al., 2014; Popp et al., 2014a).

2.3.4.2 Sustainability implications of CDR deployment in 1.5°C pathways

Strong concerns about the sustainability implications of large-scale CDR deployment in deep mitigation pathways have been raised in the literature (Williamson and Bodle, 2016; Boysen et al., 2017b; Dooley and Kartha, 2018; Heck et al., 2018), and a number of important knowledge gaps have been identified (Fuss et al., 2016). An assessment of the literature on implementation constraints and sustainable development implications of CDR measures is provided in Chapter 4, Section 4.3.7 and the Cross-chapter Box 7 in Chapter 3. An initial discussion of potential

environmental side effects of CDR deployment in 1.5°C-consistent pathways is provided in this section. Chapter 4, Section 4.3.7 then contrasts CDR deployment in 1.5°C-consistent pathways with other branches of literature on limitations of CDR. Integrated modelling aims to explore a range of developments compatible with specific climate goals and often does not include the full set of broader environmental and societal concerns beyond climate change. This has given rise to the concept of sustainable development pathways (Cross-Chapter Box 1 in Chapter 1) (van Vuuren et al., 2015), and there is an increasing body of work to extend integrated modelling to cover a broader range of sustainable development goals (Section 2.6). However, only some

of the available 1.5°C-consistent pathways were developed within a larger sustainable development context (Bertram et al., 2018; Grubler et al., 2018; Rogelj et al., 2018; van Vuuren et al., 2018). As discussed in Section 2.3.4.1, those pathways are characterized by low energy and/or food demand effectively limiting fossil-fuel substitution and alleviating land competition, respectively. They also include regulatory policies for deepening early action and ensuring environmental protection (Bertram et al., 2018). Overall sustainability implications of 1.5°C-consistent pathways are assessed in Section 2.5.3 and Chapter 5, Section 5.4.

Individual CDR measures have different characteristics and therefore would carry different risks for their sustainable deployment at scale (Smith et al., 2015). Terrestrial CDR measures, BECCS and enhanced weathering of rock powder distributed on agricultural lands require land. Those land-based measures could have substantial impacts on environmental services and ecosystems (Cross-Chapter Box 7 in Chapter 3) (Smith and Torn, 2013; Boysen et al., 2016; Heck et al., 2016; Krause et al., 2017). Measures like afforestation and bioenergy with and without CCS that directly compete with other land uses could have significant impacts on agricultural and food systems (Creutzig et al., 2012, 2015; Calvin et al., 2014; Popp et al., 2014b, 2017; Kreidenweis et al., 2016; Boysen et al., 2017a; Frank et al., 2017; Stevanović et al., 2017; Strapasson et al., 2017; Humpenöder et al., 2018). BECCS using dedicated bioenergy crops could substantially increase agricultural water demand (Bonsch et al., 2014; Séférian et al., 2018) and nitrogen fertilizer use (Bodirsky et al., 2014). DACCS and BECCS rely on CCS and would require safe storage space in geological formations, including management of leakage risks (Pawar et al., 2015) and induced seismicity (Nicol et al., 2013). Some approaches like DACCS have high energy demand (Socolow et al., 2011). Most of the CDR measures currently discussed could have significant impacts on either land, energy, water, or nutrients if deployed at scale (Smith et al., 2015). However, actual trade-offs depend on a multitude of factors (Haberl et al., 2011; Erb et al., 2012; Humpenöder et al., 2018), including the modalities of CDR deployment (e.g., on marginal vs. productive land) (Bauer et al., 2018), socio-economic developments (Popp et al., 2017), dietary choices (Stehfest et al., 2009; Popp et al., 2010; van Sluisveld et al., 2016; Weindl et al., 2017; van Vuuren et al., 2018), yield increases, livestock productivity and other advances in agricultural technology (Havlik et al., 2013; Valin et al., 2013; Havlik et al., 2014; Weindl et al., 2015; Erb et al., 2016b), land policies (Schmitz et al., 2012; Calvin et al., 2014; Popp et al., 2014a), and governance of land use (Unruh, 2011; Buck, 2016; Honegger and Reiner, 2018).

Figure 2.11 shows the land requirements for BECCS and afforestation in the selected 1.5°C-consistent pathway archetypes, including the LED (Grubler et al., 2018) and S1 pathways (Fujimori, 2017; Rogelj et al., 2018) following a sustainable development paradigm. As discussed, these land-use patterns are heavily influenced by assumptions about, among other things, future population levels, crop yields, livestock production systems, and food and livestock demand, which all vary between the pathways (Popp et al., 2017) (Section 2.3.1.1). In pathways that allow for large-scale afforestation in addition to BECCS, land demand for afforestation can be larger than for BECCS (Humpenöder et al., 2014). This follows from the assumption in the modelled pathways that, unlike bioenergy crops, forests are not harvested to

allow unabated carbon storage on the same patch of land. If wood harvest and subsequent processing or burial are taken into account, this finding can change. There are also synergies between the various uses of land, which are not reflected in the depicted pathways. Trees can grow on agricultural land (Zomer et al., 2016), and harvested wood can be used with BECCS and pyrolysis systems (Werner et al., 2018). The pathways show a very substantial land demand for the two CDR measures combined, up to the magnitude of the current global cropland area. This is achieved in IAMs in particular by a conversion of pasture land freed by intensification of livestock production systems, pasture intensification and/or demand changes (Weindl et al., 2017), and to a more limited extent, cropland for food production, as well as expansion into natural land. However, pursuing such large-scale changes in land use would pose significant food supply, environmental and governance challenges, concerning both land management and tenure (Unruh, 2011; Erb et al., 2012, 2016b; Haberl et al., 2013; Haberl, 2015; Buck, 2016), particularly if synergies between land uses, the relevance of dietary changes for reducing land demand, and co-benefits with other sustainable development objectives are not fully recognized. A general discussion of the land-use transformation in 1.5°C-consistent pathways is provided in Section 2.4.4.

An important consideration for CDR which moves carbon from the atmosphere to the geological, oceanic or terrestrial carbon pools is the permanence of carbon stored in these different pools (Matthews and Caldeira, 2008; NRC, 2015; Fuss et al., 2016; Jones et al., 2016) (see also Chapter 4, Section 4.3.7 for a discussion). Terrestrial carbon can be returned to the atmosphere on decadal time scales by a variety of mechanisms, such as soil degradation, forest pest outbreaks and forest fires, and therefore requires careful consideration of policy frameworks to manage carbon storage, for example, in forests (Gren and Aklilu, 2016). There are similar concerns about outgassing of CO₂ from ocean storage (Herzog et al., 2003), unless it is transformed to a substance that does not easily exchange with the atmosphere, for example, ocean alkalinity or buried marine biomass (Rau, 2011). Understanding of the assessment and management of the potential risk of CO₂ release from geological storage of CO₂ has improved since the IPCC Special Report on Carbon Dioxide Capture and Storage (IPCC, 2005) with experience and the development of management practices in geological storage projects, including risk management to prevent substantive leakage (Pawar et al., 2015). Estimates of leakage risk have been updated to include scenarios of unregulated drilling and limited wellbore integrity (Choi et al., 2013) and find that about 70% of stored CO₂ would still be retained after 10,000 years in these circumstances (Alcalde et al., 2018). The literature on the potential environmental impacts from the leakage of CO₂ – and approaches to minimize these impacts should a leak occur – has also grown and is reviewed by Jones et al. (2015). To the extent that non-permanence of terrestrial and geological carbon storage is driven by socio-economic and political factors, there are parallels to questions of fossil-fuel reservoirs remaining in the ground (Scott et al., 2015).

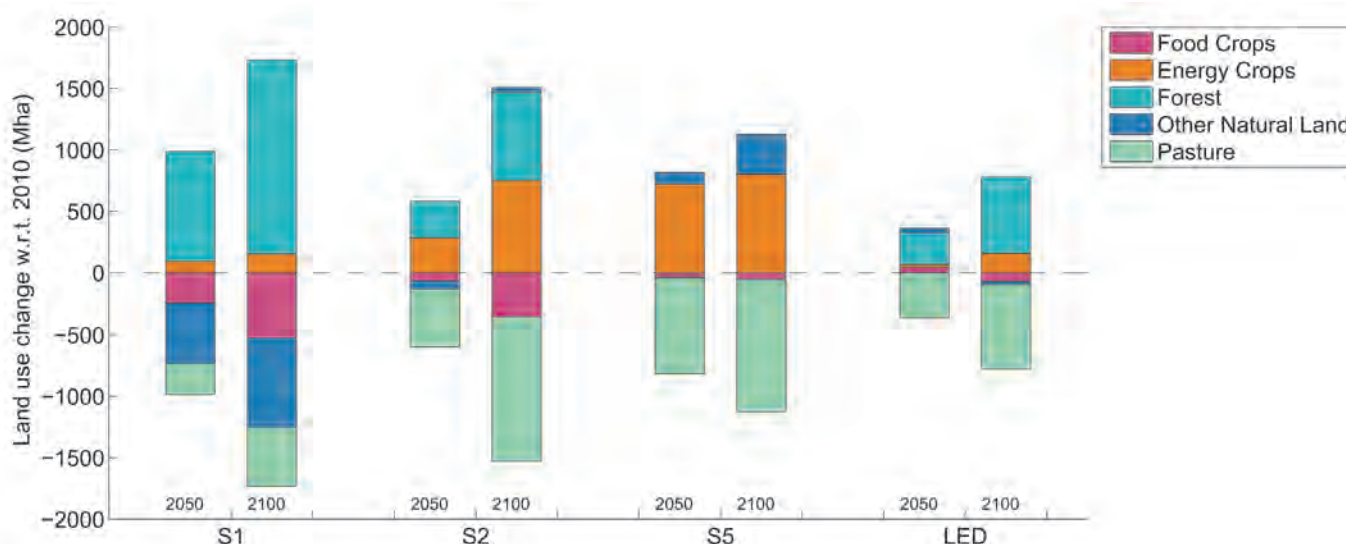


Figure 2.11 | Land-use changes in 2050 and 2100 in the illustrative 1.5°C-consistent pathway archetypes (Fricko et al., 2017; Fujimori, 2017; Kriegler et al., 2017; Grubler et al., 2018; Rogelj et al., 2018). Changes in land for food crops, energy crops, forest, pasture and other natural land are shown, compared to 2010.

2.3.5 Implications of Near-Term Action in 1.5°C Pathways

Less CO₂ emission reductions in the near term would require steeper and deeper reductions in the longer term in order to meet specific warming targets afterwards (Riahi et al., 2015; Luderer et al., 2016a). This is a direct consequence of the quasi-linear relationship between the total cumulative amount of CO₂ emitted into the atmosphere and global mean temperature rise (Matthews et al., 2009; Zickfeld et al., 2009; Collins et al., 2013; Knutti and Rogelj, 2015). Besides this clear geophysical trade-off over time, delaying GHG emissions reductions over the coming years also leads to economic and institutional lock-in into carbon-intensive infrastructure, that is, the continued investment in and use of carbon-intensive technologies that are difficult or costly to phase-out once deployed (Unruh and Carrillo-Hermosilla, 2006; Jakob et al., 2014; Erickson et al., 2015; Steckel et al., 2015; Seto et al., 2016; Michaelowa et al., 2018). Studies show that to meet stringent climate targets despite near-term delays in emissions reductions, models prematurely retire carbon-intensive infrastructure, in particular coal without CCS (Bertram et al., 2015a; Johnson et al., 2015). The AR5 reports that delaying mitigation action leads to substantially higher rates of emissions reductions afterwards, a larger reliance on CDR technologies in the long term, and higher transitional and long-term economic impacts (Clarke et al., 2014). The literature mainly focuses on delayed action until 2030 in the context of meeting a 2°C goal (den Elzen et al., 2010; van Vuuren and Riahi, 2011; Kriegler et al., 2013b; Luderer et al., 2013, 2016a; Rogelj et al., 2013b; Riahi et al., 2015; OECD/IEA and IRENA, 2017). However, because of the smaller carbon budget consistent with limiting warming to 1.5°C and the absence of a clearly declining long-term trend in global emissions to date, these general insights apply equally, or even more so, to the more stringent mitigation context of 1.5°C-consistent pathways. This

is further supported by estimates of committed emissions due to fossil fuel-based infrastructure (Seto et al., 2016; Edenhofer et al., 2018).

All available 1.5°C pathways that explore consistent mitigation action from 2020 onwards peak global Kyoto-GHG emissions in the next decade and already decline Kyoto-GHG emissions to below 2010 levels by 2030. The near-term emissions development in these pathways can be compared with estimated emissions in 2030 implied by the Nationally Determined Contributions (NDCs) submitted by Parties to the Paris Agreement (Figure 2.12). Altogether, the unconditional (conditional) NDCs are assessed to result in global Kyoto-GHG emissions on the order of 52–58 (50–54) GtCO₂e yr⁻¹ in 2030 (e.g., den Elzen et al., 2016; Fujimori et al., 2016; UNFCCC, 2016; Rogelj et al., 2017; Rose et al., 2017b; Benveniste et al., 2018; Vrontisi et al., 2018; see Cross-Chapter Box 11 in Chapter 4 for detailed assessment). In contrast, 1.5°C pathways with limited overshoot available to this assessment show an interquartile range of about 26–31 (median 28) GtCO₂e yr⁻¹ in 2030⁵ (Table 2.4, Section 2.3.3). Based on these ranges, this report assesses the emissions gap for a two-in-three chance of limiting warming to 1.5°C to be 26 (19–29) and 28 (22–33) GtCO₂e (median and interquartile ranges) for conditional and unconditional NDCs, respectively (Cross-Chapter Box 11, applying GWP-100 values from the IPCC Second Assessment Report).

The later emissions peak and decline, the more CO₂ will have accumulated in the atmosphere. Peak cumulated CO₂ emissions – and consequently peak temperatures – increase with higher 2030 emissions levels (Figure 2.12). Current NDCs (Cross-Chapter Box 11 in Chapter 4) are estimated to lead to CO₂ emissions of about 400–560 GtCO₂ from 2018 to 2030 (Rogelj et al., 2016a). Available 1.5°C- and 2°C-consistent pathways with 2030 emissions in the range estimated

⁵ Note that aggregated Kyoto-GHG emissions implied by the NDCs from Cross-Chapter Box 11 in Chapter 4 and Kyoto-GHG ranges from the pathway classes in Chapter 2 are only approximately comparable, because this chapter applies GWP-100 values from the IPCC Fourth Assessment Report while the NDC Cross-Chapter Box 11 applies GWP-100 values from the IPCC Second Assessment Report. At a global scale, switching between GWP-100 values of the Second to the Fourth IPCC Assessment Report would result in an increase in estimated aggregated Kyoto-GHG emissions of no more than about 3% in 2030 (UNFCCC, 2016).

for the NDCs rely on an assumed swift and widespread deployment of CDR after 2030, and show peak cumulative CO₂ emissions from 2018 of about 800–1000 GtCO₂, above the remaining carbon budget for a one-in-two chance of remaining below 1.5°C. These emissions reflect that no pathway is able to project a phase-out of CO₂ emissions starting from year-2030 NDC levels of about 40 GtCO₂ yr⁻¹ (Fawcett et al., 2015; Rogelj et al., 2016a) to net zero in less than about 15 years. Based on the implied emissions until 2030, the high challenges of the assumed

post-2030 transition, and the assessment of carbon budgets in Section 2.2.2, global warming is assessed to exceed 1.5°C if emissions stay at the levels implied by the NDCs until 2030 (Figure 2.12). The chances of remaining below 1.5°C in these circumstances remain conditional upon geophysical properties that are uncertain, but these Earth system response uncertainties would have to serendipitously align beyond current median estimates in order for current NDCs to become consistent with limiting warming to 1.5°C.

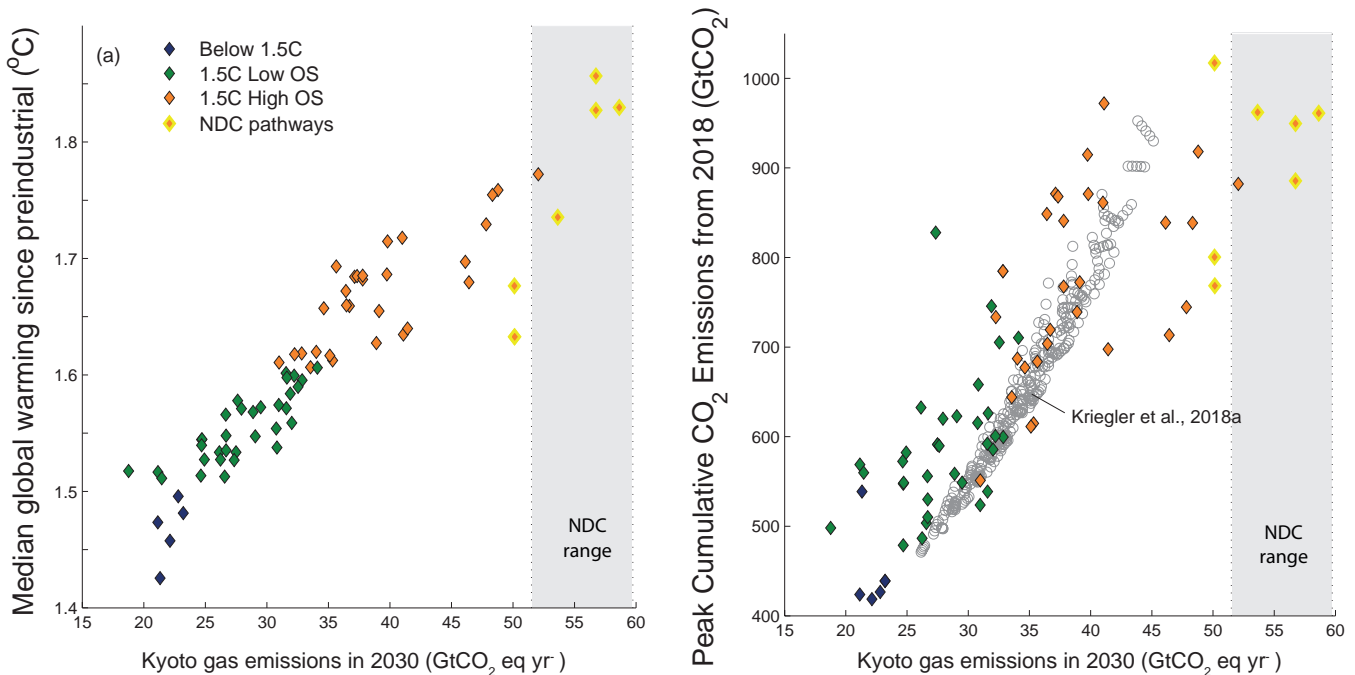


Figure 2.12 | Median global warming estimated by MAGICC (panel a) and peak cumulative CO₂ emissions (panel b) in 1.5°C-consistent pathways in the SR1.5 scenario database, as a function of CO₂-equivalent emissions (based on AR4 GWP-100) of Kyoto-GHG in 2030. Pathways that were forced to go through the NDCs or a similarly high emissions point in 2030 by design are highlighted by yellow marker edges (see caption of Figure 2.13 and text for further details on the design of these pathways). The combined range of global Kyoto-GHG emissions in 2030 for the conditional and unconditional NDCs assessed in Cross-Chapter Box 11 is shown by the grey shaded area (adjusted to AR4 GWPs for comparison). As a second line of evidence, peak cumulative CO₂ emissions derived from a 1.5°C pathway sensitivity analysis (Kriegler et al., 2018b) are shown by grey circles in the right-hand panel. Circles show gross fossil-fuel and industry emissions of the sensitivity cases, increased by assumptions about the contributions from AFOLU (5 GtCO₂ yr⁻¹ until 2020, followed by a linear phase out until 2040) and non-CO₂ Kyoto-GHGs (median non-CO₂ contribution from 1.5°C-consistent pathways available in the database: 10 GtCO₂ yr⁻¹ in 2030), and reduced by assumptions about CDR deployment until the time of net zero CO₂ emissions (limiting case for CDR deployment assumed in (Kriegler et al., 2018b) (logistic growth to 1, 4, 10 GtCO₂ yr⁻¹ in 2030, 2040, and 2050, respectively, leading to approximately 100 GtCO₂ of CDR by mid-century).

It is unclear whether following NDCs until 2030 would still allow global mean temperature to return to 1.5°C by 2100 after a temporary overshoot, due to the uncertainty associated with the Earth system response to net negative emissions after a peak (Section 2.2). Available IAM studies are working with reduced-form carbon cycle–climate models like MAGICC, which assume a largely symmetric Earth-system response to positive and net negative CO₂ emissions. The IAM findings on returning warming to 1.5°C from NDCs after a temporary temperature overshoot are hence all conditional on this assumption. Two types of pathways with 1.5°C-consistent action starting in 2030 have been considered in the literature (Luderer et al., 2018) (Figure 2.13): pathways aiming to obtain the same end-of-century carbon budget as 1.5°C-consistent pathways starting in 2020 despite higher emissions until 2030, and pathways assuming the same mitigation stringency after 2030 as in 1.5°C-consistent pathways starting in 2020 (approximated by using the same global price of emissions as

found in least-cost pathways starting from 2020). An IAM comparison study found increasing challenges to implementing pathways with the same end-of-century carbon budgets after following NDCs until 2030 (Luderer et al., 2018). The majority of model experiments (four out of seven) failed to produce NDC pathways that would return cumulative CO₂ emissions over the 2016–2100 period to 200 GtCO₂, indicating limitations to the availability and timing of CDR. The few such pathways that were identified show highly disruptive features in 2030 (including abrupt transitions from moderate to very large emissions reduction and low carbon energy deployment rates) indicating a high risk that the required post-2030 transformations are too steep and abrupt to be achieved by the mitigation measures in the models (*high confidence*). NDC pathways aiming for a cumulative 2016–2100 CO₂ emissions budget of 800 GtCO₂ were more readily obtained (Luderer et al., 2018), and some were classified as 1.5°C-high-OS pathways in this assessment (Section 2.1).

Variations in global CO₂ emissions over next decade

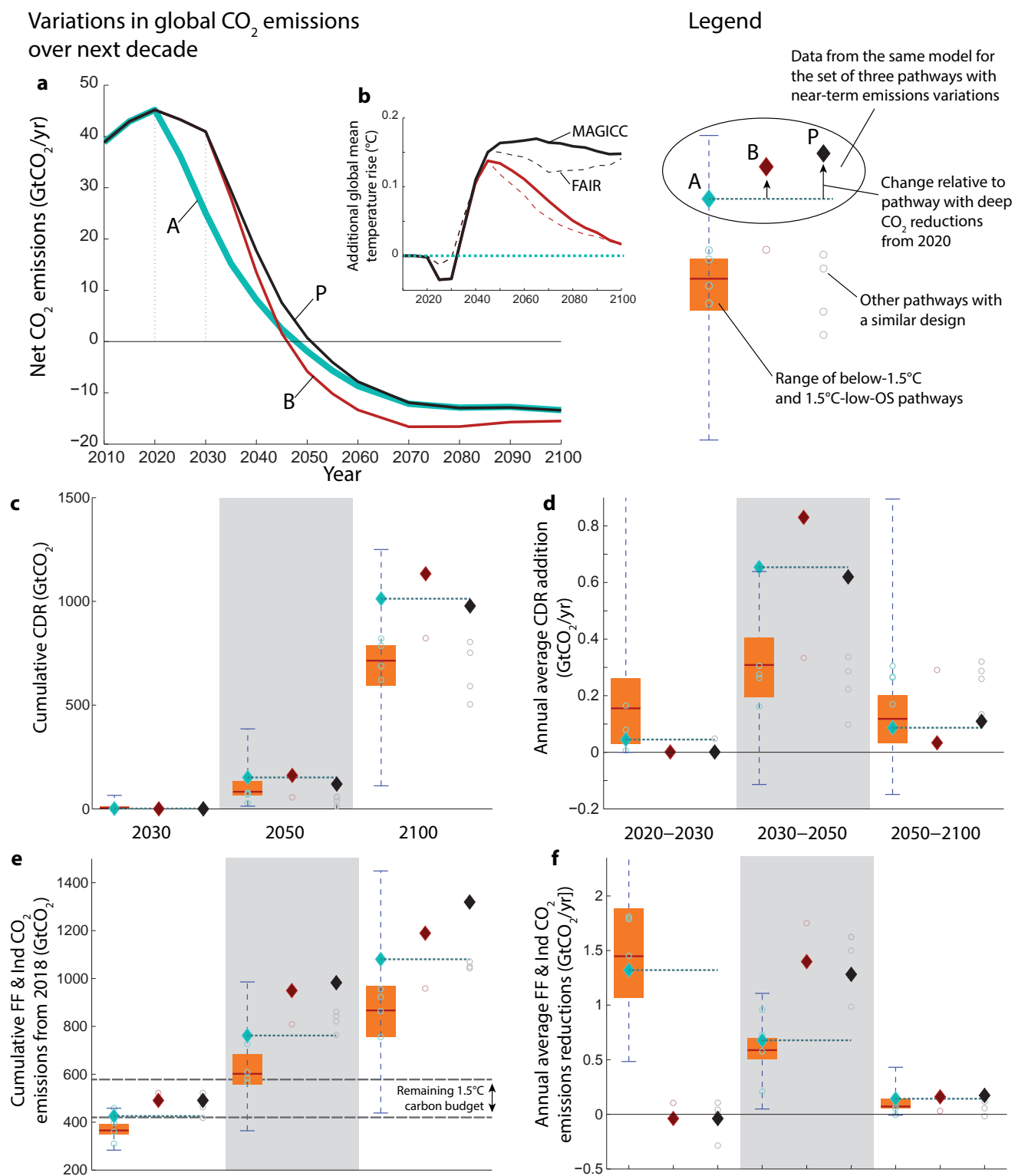


Figure 2.13 | Comparison of 1.5°C-consistent pathways starting action as of 2020 (A; light-blue diamonds) with pathways following the NDCs until 2030 and aiming to limit warming to 1.5°C thereafter. The 1.5°C pathways that follow the NDCs until 2030 either aim for the same cumulative CO₂ emissions by 2100 as the pathways that start action as of 2020 (B; red diamonds) or assume the same mitigation stringency as reflected by the price of emissions in associated least-cost 1.5°C-consistent pathways starting from 2020 (P; black diamonds). Panels show (a) the underlying emissions pathways, (b) additional warming in the delay scenarios compared to 2020 action case, (c) cumulated CDR, (d) CDR ramp-up rates, (e) cumulated gross CO₂ emissions from fossil-fuel combustion and industrial (FFI) processes over the 2018–2100 period, and (f) gross FFI CO₂ emissions reductions rates. Scenario pairs or triplets (circles and diamonds) with 2020 and 2030 action variants were calculated by six (out of seven) models in the ADVANCE study symbols (Luderer et al., 2018) and five of them (passing near-term plausibility checks) are shown by symbols. Only two of five models could identify pathways with post-2030 action leading to a 2016–2100 carbon budget of about 200 GtCO₂ (red). The range of all 1.5°C pathways with no and low overshoot is shown by the boxplots.

NDC pathways that apply a post-2030 price of emissions as found in least-cost pathways starting from 2020 show infrastructural carbon lock-in as a result of following NDCs instead of least-cost action until 2030. A key finding is that carbon lock-ins persist long after 2030, with the majority of additional CO₂ emissions occurring during the 2030–2050 period. Luderer et al. (2018) find 90 (80–120) GtCO₂ additional emissions until 2030, growing to 240 (190–260) GtCO₂ by 2050 and 290 (200–200) GtCO₂ by 2100. As a result, peak warming is about 0.2°C higher and not all of the modelled pathways return warming to 1.5°C by the end of the century. There is a four sided trade-off between (i) near-term ambition, (ii) degree of overshoot, (iii) transitional challenges during the 2030–2050 period, and (iv) the amount of CDR deployment required during the century (Figure 2.13) (Holz et al., 2018b; Strefler et al., 2018b). Transition challenges, overshoot, and CDR requirements can be significantly reduced if global emissions peak before 2030

and fall below levels in line with current NDCs by 2030. For example, Strefler et al. (2018b) find that CDR deployment levels in the second half of the century can be halved in 1.5°C-consistent pathways with similar CO₂ emissions reductions rates during the 2030–2050 period if CO₂ emissions by 2030 are reduced by an additional 30% compared to NDC levels. Kriegler et al. (2018a) investigate a global rollout of selected regulatory policies and moderate carbon pricing policies. They show that additional reductions of about 10 GtCO₂e yr⁻¹ can be achieved in 2030 compared to the current NDCs. Such a 20% reduction of year-2030 emissions compared to current NDCs would effectively lower the disruptiveness of post-2030 action. The strengthening of short-term policies in deep mitigation pathways has hence been identified as a way of bridging options to keep the Paris climate goals within reach (Bertram et al., 2015b; IEA, 2015a; Spencer et al., 2015; Kriegler et al., 2018a).

2.4 Disentangling the Whole-System Transformation

Mitigation pathways map out prospective transformations of the energy, land and economic systems over this century (Clarke et al., 2014). There is a diversity of potential pathways consistent with 1.5°C, yet they share some key characteristics summarized in Table 2.5. To explore characteristics of 1.5°C pathways in greater detail, this section focuses on changes in energy supply and demand, and changes in the AFOLU sector.

2.4.1 Energy System Transformation

The energy system links energy supply (Section 2.4.2) with energy demand (Section 2.4.3) through final energy carriers, including electricity and liquid, solid or gaseous fuels, that are tailored to their end-uses. To chart energy-system transformations in mitigation pathways, four macro-level decarbonization indicators associated with final energy are useful: limits on the increase of final energy demand, reductions in the carbon intensity of electricity, increases in the share of final energy provided by electricity, and reductions in the carbon

Table 2.5 | Overview of Key Characteristics of 1.5°C Pathways.

1.5°C Pathway Characteristic	Supporting Information	Reference
Rapid and profound near-term decarbonisation of energy supply	Strong upscaling of renewables and sustainable biomass and reduction of unabated (no CCS) fossil fuels, along with the rapid deployment of CCS, lead to a zero-emission energy supply system by mid-century.	Section 2.4.1 Section 2.4.2
Greater mitigation efforts on the demand side	All end-use sectors show marked demand reductions beyond the reductions projected for 2°C pathways. Demand reductions from IAMs for 2030 and 2050 lie within the potential assessed by detailed sectoral bottom-up assessments.	Section 2.4.3
Switching from fossil fuels to electricity in end-use sectors	Both in the transport and the residential sector, electricity covers markedly larger shares of total demand by mid-century.	Section 2.4.3.2 Section 2.4.3.3
Comprehensive emission reductions are implemented in the coming decade	Virtually all 1.5°C-consistent pathways decline net annual CO ₂ emissions between 2020 and 2030, reaching carbon neutrality around mid-century. In 2030, below-1.5°C and 1.5°C-low-OS pathways show maximum net CO ₂ emissions of 18 and 28 GtCO ₂ yr ⁻¹ , respectively. GHG emissions in these scenarios are not higher than 34 GtCO ₂ e yr ⁻¹ in 2030.	Section 2.3.4
Additional reductions, on top of reductions from both CO ₂ and non-CO ₂ required for 2°C, are mainly from CO ₂	Both CO ₂ and the non-CO ₂ GHGs and aerosols are strongly reduced by 2030 and until 2050 in 1.5°C pathways. The greatest difference to 2°C pathways, however, lies in additional reductions of CO ₂ , as the non-CO ₂ mitigation potential that is currently included in integrated pathways is mostly already fully deployed for reaching a 2°C pathway.	Section 2.3.1.2
Considerable shifts in investment patterns	Low-carbon investments in the energy supply side (energy production and refineries) are projected to average 1.6–3.8 trillion 2010USD yr ⁻¹ globally to 2050. Investments in fossil fuels decline, with investments in unabated coal halted by 2030 in most available 1.5°C-consistent projections, while the literature is less conclusive for investments in unabated gas and oil. Energy demand investments are a critical factor for which total estimates are uncertain.	Section 2.5.2
Options are available to align 1.5°C pathways with sustainable development	Synergies can be maximized, and risks of trade-offs limited or avoided through an informed choice of mitigation strategies. Particularly pathways that focus on a lowering of demand show many synergies and few trade-offs.	Section 2.5.3
CDR at scale before mid-century	By 2050, 1.5°C pathways project deployment of BECCS at a scale of 3–7 GtCO ₂ yr ⁻¹ (range of medians across 1.5°C pathway classes), depending on the level of energy demand reductions and mitigation in other sectors. Some 1.5°C pathways are available that do not use BECCS, but only focus terrestrial CDR in the AFOLU sector.	Section 2.3.3, 2.3.4.1

intensity of final energy other than electricity (referred to in this section as the carbon intensity of the residual fuel mix). Figure 2.14 shows changes of these four indicators for the pathways in the scenario database (Section 2.1.3 and Supplementary Material 2.SM.1.3) for 1.5°C and 2°C pathways (Table 2.1).

Pathways in both the 1.5°C and 2°C classes (Figure 2.14) generally show rapid transitions until mid-century, with a sustained but slower evolution thereafter. Both show an increasing share of electricity accompanied by a rapid decline in the carbon intensity of electricity. Both also show a generally slower decline in the carbon intensity of the residual fuel mix, which arises from the decarbonization of liquids, gases and solids provided to industry, residential and commercial activities, and the transport sector.

The largest differences between 1.5°C and 2°C pathways are seen in the first half of the century (Figure 2.14), where 1.5°C pathways generally show lower energy demand, a faster electrification of energy end-use, and a faster decarbonization of the carbon intensity of electricity and the residual fuel mix. There are very few pathways in the Below-1.5°C class (Figure 2.14). Those scenarios that are available, however, show a faster decline in the carbon intensity of electricity generation and residual fuel mix by 2030 than most pathways that are projected to temporarily overshoot 1.5°C and return by 2100 (or 2°C pathways). The Below-1.5°C pathways also appear to differentiate themselves from the other pathways as early as 2030 through reductions in final energy demand and increases in electricity share (Figure 2.14).

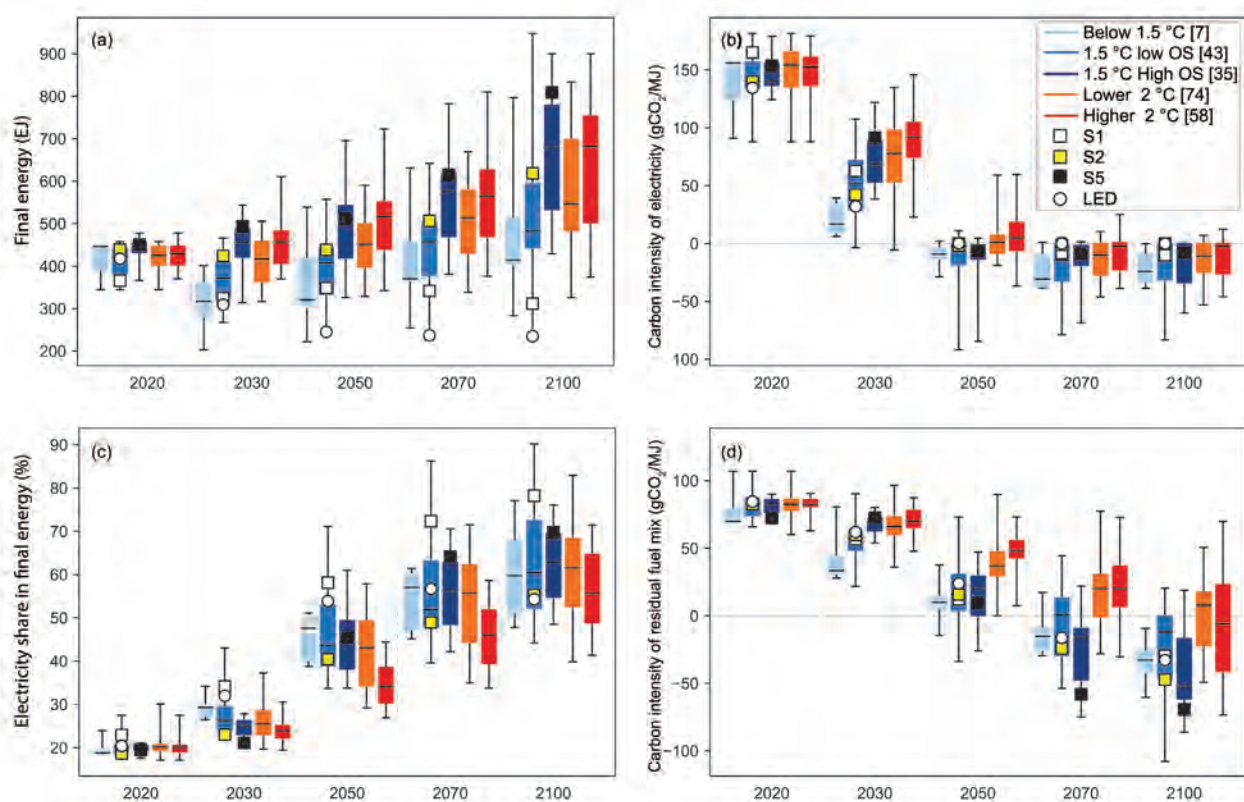


Figure 2.14 | Decomposition of transformation pathways into (a) energy demand, (b) carbon intensity of electricity, (c) the electricity share in final energy, and (d) the carbon intensity of the residual (non-electricity) fuel mix. Box plots show median, interquartile range and full range of pathways. Pathway temperature classes (Table 2.1) and illustrative pathway archetypes are indicated in the legend. Values following the class labels give the number of available pathways in each class.

2.4.2 Energy Supply

Several energy supply characteristics are evident in 1.5°C pathways assessed in this section: (i) growth in the share of energy derived from low-carbon-emitting sources (including renewables, nuclear and fossil fuel with CCS) and a decline in the overall share of fossil fuels without CCS (Section 2.4.2.1), (ii) rapid decline in the carbon intensity of electricity generation simultaneous with further electrification of energy end-use (Section 2.4.2.2), and (iii) the growth in the use of CCS applied to fossil and biomass carbon in most 1.5°C pathways (Section 2.4.2.3).

2.4.2.1 Evolution of primary energy contributions over time

By mid-century, the majority of primary energy comes from non-fossil-fuels (i.e., renewables and nuclear energy) in most 1.5°C pathways (Table 2.6). Figure 2.15 shows the evolution of primary energy supply over this century across 1.5°C pathways, and in detail for the four illustrative pathway archetypes highlighted in this chapter. Note that this section reports primary energy using the direct equivalent method on the basis of lower heating values (Bruckner et al., 2014).

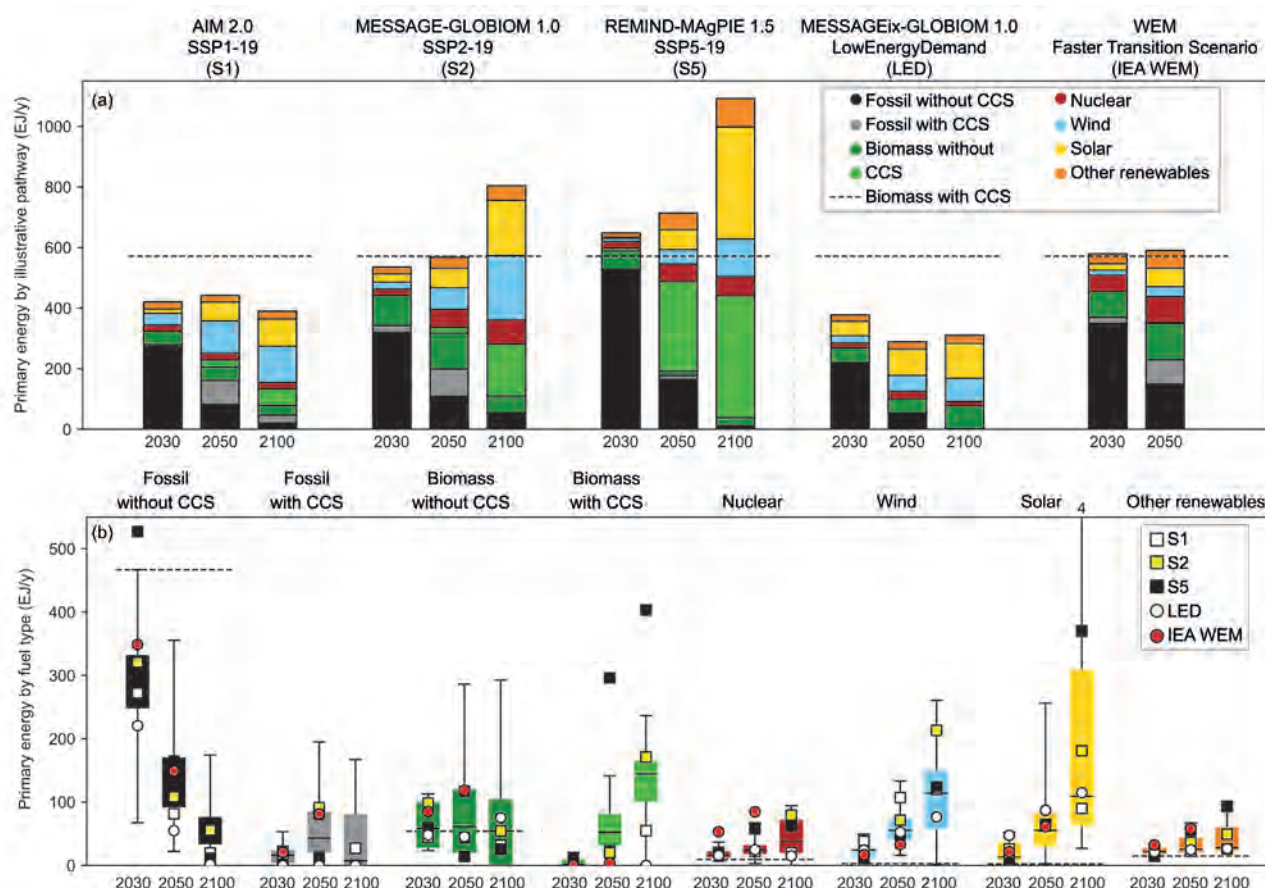


Figure 2.15 | Primary energy supply for the four illustrative pathway archetypes plus the IEA's Faster Transition Scenario (OECD/IEA and IRENA, 2017) (panel a), and their relative location in the ranges for pathways limiting warming to 1.5°C with no or limited overshoot (panel b). The category 'Other renewables' includes primary energy sources not covered by the other categories, for example, hydro and geothermal energy. The number of pathways that have higher primary energy than the scale in the bottom panel are indicated by the numbers above the whiskers. Black horizontal dashed lines indicates the level of primary energy supply in 2015 (IEA, 2017e). Box plots in the lower panel show the minimum–maximum range (whiskers), interquartile range (box), and median (vertical thin black line). Symbols in the lower panel show the four pathway archetypes S1 (white square), S2 (yellow square), S5 (black square), LED (white disc), as well as the IEA (red disc). Pathways with no or limited overshoot included the Below-1.5°C and 1.5°C-low-OS classes.

The share of energy from renewable sources (including biomass, hydro, solar, wind and geothermal) increases in all 1.5°C pathways with no or limited overshoot, with the renewable energy share of primary energy reaching 38–88% in 2050 (Table 2.6), with an interquartile range of 52–67%. The magnitude and split between bioenergy, wind, solar, and hydro differ between pathways, as can be seen in the illustrative pathway archetypes in Figure 2.15. Bioenergy is a major supplier of primary energy, contributing to both electricity and other forms of final energy such as liquid fuels for transportation (Bauer et al., 2018). In 1.5°C pathways, there is a significant growth in bioenergy used in combination with CCS for pathways where it is included (Figure 2.15).

Nuclear power increases its share in most 1.5°C pathways with no or limited overshoot by 2050, but in some pathways both the absolute capacity and share of power from nuclear generators decrease (Table 2.15). There are large differences in nuclear power between models and across pathways (Kim et al., 2014; Rogelj et al., 2018). One of the reasons for this variation is that the future deployment of nuclear can be constrained by societal preferences assumed in narratives underlying the pathways (O'Neill et al., 2017; van Vuuren et al., 2017b). Some 1.5°C pathways with no or limited overshoot no longer see a role

for nuclear fission by the end of the century, while others project about 95 EJ yr⁻¹ of nuclear power in 2100 (Figure 2.15).

The share of primary energy provided by total fossil fuels decreases from 2020 to 2050 in all 1.5°C pathways, but trends for oil, gas and coal differ (Table 2.6). By 2050, the share of primary energy from coal decreases to 0–11% across 1.5°C pathways with no or limited overshoot, with an interquartile range of 1–7%. From 2020 to 2050 the primary energy supplied by oil changes by –93 to –9% (interquartile range –77 to –39%); natural gas changes by –88 to +85% (interquartile range –62 to –13%), with varying levels of CCS. Pathways with higher use of coal and gas tend to deploy CCS to control their carbon emissions (see Section 2.4.2.3). As the energy transition is accelerated by several decades in 1.5°C pathways compared to 2°C pathways, residual fossil-fuel use (i.e., fossil fuels not used for electricity generation) without CCS is generally lower in 2050 than in 2°C pathways, while combined hydro, solar, and wind power deployment is generally higher than in 2°C pathways (Figure 2.15).

In addition to the 1.5°C pathways included in the scenario database (Supplementary Material 2.SM.1.3), there are other analyses in the

literature including, for example, sector-based analyses of energy demand and supply options. Even though they were not necessarily developed in the context of the 1.5°C target, they explore in greater detail some options for deep reductions in GHG emissions. For example, there are analyses of transitions to up to 100% renewable energy by 2050 (Creutzig et al., 2017; Jacobson et al., 2017), which describe what is entailed for a renewable energy share largely from solar and wind (and electrification) that is above the range of 1.5°C pathways available in the database, although there have been challenges to the assumptions used in high-renewable analyses (e.g., Clack et al., 2017). There are also analyses that result in a large role for nuclear energy in mitigation of GHGs (Hong et al., 2015; Berger et al., 2017a, b; Xiao and Jiang, 2018). BECCS could also contribute a larger share, but faces

challenges related to its land use and impact on food supply (Burns and Nicholson, 2017) (assessed in greater detail in Sections 2.3.4.2, 4.3.7 and 5.4). These analyses could, provided their assumptions prove plausible, expand the range of 1.5°C pathways.

In summary, the share of primary energy from renewables increases while that from coal decreases across 1.5°C pathways (*high confidence*). This statement is true for all 1.5°C pathways in the scenario database and associated literature (Supplementary Material 2.SM.1.3), and is consistent with the additional studies mentioned above, an increase in energy supply from lower-carbon-intensity energy supply, and a decrease in energy supply from higher-carbon-intensity energy supply.

Table 2.6 | Global primary energy supply of 1.5°C pathways from the scenario database (Supplementary Material 2.SM.1.3).

Values given for the median (maximum, minimum) across the full range of 85 available 1.5°C pathways. Growth Factor = [(primary energy supply in 2050)/(primary energy supply in 2020) – 1]

	Median (max, min)	Count	Primary Energy Supply (EJ)			Share in Primary Energy (%)			Growth (factor) 2020-2050
			2020	2030	2050	2020	2030	2050	
Below- 1.5°C and 1.5°C- low-OS pathways	total primary	50	565.33 (619.70, 483.22)	464.50 (619.87, 237.37)	553.23 (725.40, 289.02)	NA	NA	NA	–0.05 (0.48, –0.51)
	renewables	50	87.14 (101.60, 60.16)	146.96 (203.90, 87.75)	291.33 (584.78, 176.77)	14.90 (20.39, 10.60)	29.08 (62.15, 18.24)	60.24 (87.89, 38.03)	2.37 (6.71, 0.91)
	biomass	50	60.41 (70.03, 40.54)	77.07 (113.02, 44.42)	152.30 (311.72, 40.36)	10.17 (13.66, 7.14)	17.22 (35.61, 9.08)	27.29 (54.10, 10.29)	1.71 (5.56, –0.42)
	non-biomass	50	26.35 (36.57, 17.78)	62.58 (114.41, 25.79)	146.23 (409.94, 53.79)	4.37 (7.19, 3.01)	13.67 (26.54, 5.78)	27.98 (61.61, 12.04)	4.28 (13.46, 1.45)
	wind & solar	44	10.93 (20.16, 2.61)	40.14 (82.66, 7.05)	121.82 (342.77, 27.95)	1.81 (3.66, 0.45)	9.73 (19.56, 1.54)	21.13 (51.52, 4.48)	10.00 (53.70, 3.71)
	nuclear	50	10.91 (18.55, 8.52)	16.26 (36.80, 6.80)	24.51 (66.30, 3.09)	2.10 (3.37, 1.45)	3.52 (9.61, 1.32)	4.49 (12.84, 0.44)	1.24 (5.01, –0.64)
	fossil	50	462.95 (520.41, 376.30)	310.36 (479.13, 70.14)	183.79 (394.71, 54.86)	82.53 (86.65, 77.73)	66.58 (77.30, 29.55)	32.79 (60.84, 8.58)	–0.59 (–0.21, –0.89)
	coal	50	136.89 (191.02, 83.23)	44.03 (127.98, 5.97)	24.15 (71.12, 0.92)	25.63 (30.82, 17.19)	9.62 (20.65, 1.31)	5.08 (11.43, 0.15)	–0.83 (–0.57, –0.99)
	gas	50	132.95 (152.80, 105.01)	112.51 (173.56, 17.30)	76.03 (199.18, 14.92)	23.10 (28.39, 18.09)	22.52 (35.05, 7.08)	13.23 (34.83, 3.68)	–0.40 (0.85, –0.88)
	oil	50	197.26 (245.15, 151.02)	156.16 (202.57, 38.94)	69.94 (167.52, 15.07)	34.81 (42.24, 29.00)	31.24 (39.84, 16.41)	12.89 (27.04, 2.89)	–0.66 (–0.09, –0.93)
1.5°C- high-OS	total primary	35	594.96 (636.98, 510.55)	559.04 (749.05, 419.28)	651.46 (1012.50, 415.31)	NA	NA	NA	0.13 (0.59, –0.27)
	renewables	35	89.84 (98.60, 66.57)	135.12 (159.84, 87.93)	323.21 (522.82, 177.66)	15.08 (18.58, 11.04)	23.65 (29.32, 13.78)	62.16 (86.26, 28.47)	2.68 (4.81, 1.17)
	biomass	35	62.59 (73.03, 48.42)	69.05 (98.27, 56.54)	160.16 (310.10, 71.17)	10.30 (14.23, 8.03)	13.64 (16.37, 9.03)	23.79 (45.79, 10.64)	1.71 (3.71, 0.19)
	non-biomass	35	28.46 (36.58, 17.60)	59.81 (92.12, 27.39)	164.91 (329.69, 55.72)	4.78 (6.64, 2.84)	10.23 (16.59, 4.49)	31.17 (45.86, 9.87)	6.10 (10.63, 1.38)
	wind & solar	26	11.32 (20.17, 1.91)	40.31 (65.50, 8.14)	139.20 (275.47, 30.92)	1.95 (3.66, 0.32)	7.31 (11.61, 1.83)	26.01 (38.79, 6.33)	16.06 (63.34, 3.13)
	nuclear	35	10.94 (14.27, 8.52)	16.12 (41.73, 6.80)	22.98 (115.80, 3.09)	1.86 (2.37, 1.45)	2.99 (5.57, 1.20)	4.17 (13.60, 0.43)	1.49 (7.22, –0.64)
	fossil	35	497.30 (543.29, 407.49)	397.76 (568.91, 300.63)	209.80 (608.39, 43.87)	83.17 (86.59, 79.39)	73.87 (82.94, 68.00)	33.58 (60.09, 7.70)	–0.56 (0.12, –0.91)
	coal	35	155.65 (193.55, 118.40)	70.99 (176.99, 19.15)	18.95 (134.69, 0.36)	25.94 (30.82, 19.10)	14.53 (26.35, 3.64)	4.14 (13.30, 0.05)	–0.87 (–0.30, –1.00)
	gas	35	138.01 (169.50, 107.07)	147.43 (208.55, 76.45)	97.71 (265.66, 15.96)	23.61 (27.35, 19.26)	25.79 (32.73, 14.69)	15.67 (33.80, 2.80)	–0.31 (0.99, –0.88)
	oil	35	195.02 (236.40, 154.66)	198.50 (319.80, 102.10)	126.20 (208.04, 24.68)	32.21 (38.87, 28.07)	33.27 (50.12, 24.35)	18.61 (27.30, 4.51)	–0.34 (0.06, –0.87)

Table 2.6 (continued)

	Median (max, min)	Count	Primary Energy Supply (EJ)			Share in Primary Energy (%)			Growth (factor) 2020-2050
			2020	2030	2050	2020	2030	2050	
Two above classes combined	total primary	85	582.12 (636.98, 483.22)	502.81 (749.05, 237.37)	580.78 (1012.50, 289.02)	-	-	-	0.03 (0.59, -0.51)
	renewables	85	87.70 (101.60, 60.16)	139.48 (203.90, 87.75)	293.80 (584.78, 176.77)	15.03 (20.39, 10.60)	27.90 (62.15, 13.78)	60.80 (87.89, 28.47)	2.62 (6.71, 0.91)
	biomass	85	61.35 (73.03, 40.54)	75.28 (113.02, 44.42)	154.13 (311.72, 40.36)	10.27 (14.23, 7.14)	14.38 (35.61, 9.03)	26.38 (54.10, 10.29)	1.71 (5.56, -0.42)
	non-biomass	85	26.35 (36.58, 17.60)	61.60 (114.41, 25.79)	157.37 (409.94, 53.79)	4.40 (7.19, 2.84)	11.87 (26.54, 4.49)	28.60 (61.61, 9.87)	4.63 (13.46, 1.38)
	wind & solar	70	10.93 (20.17, 1.91)	40.17 (82.66, 7.05)	125.31 (342.77, 27.95)	1.81 (3.66, 0.32)	8.24 (19.56, 1.54)	22.10 (51.52, 4.48)	11.64 (63.34, 3.13)
	nuclear	85	10.93 (18.55, 8.52)	16.22 (41.73, 6.80)	24.48 (115.80, 3.09)	1.97 (3.37, 1.45)	3.27 (9.61, 1.20)	4.22 (13.60, 0.43)	1.34 (7.22, -0.64)
	fossil	85	489.52 (543.29, 376.30)	343.48 (568.91, 70.14)	198.58 (608.39, 43.87)	83.05 (86.65, 77.73)	69.19 (82.94, 29.55)	33.06 (60.84, 7.70)	-0.58 (0.12, -0.91)
	coal	85	147.09 (193.55, 83.23)	49.46 (176.99, 5.97)	23.84 (134.69, 0.36)	25.72 (30.82, 17.19)	10.76 (26.35, 1.31)	4.99 (13.30, 0.05)	-0.85 (-0.30, -1.00)
	gas	85	135.58 (169.50, 105.01)	127.99 (208.55, 17.30)	88.97 (265.66, 14.92)	23.28 (28.39, 18.09)	24.02 (35.05, 7.08)	13.46 (34.83, 2.80)	-0.37 (0.99, -0.88)
	oil	85	195.02 (245.15, 151.02)	175.69 (319.80, 38.94)	93.48 (208.04, 15.07)	33.79 (42.24, 28.07)	32.01 (50.12, 16.41)	16.22 (27.30, 2.89)	-0.54 (0.06, -0.93)

Table 2.7 | Global electricity generation of 1.5°C pathways from the scenarios database.

(Supplementary Material 2.SM.1.3). Values given for the median (maximum, minimum) values across the full range across 89 available 1.5°C pathways. Growth Factor = [(primary energy supply in 2050)/(primary energy supply in 2020) - 1].

	Median (max, min)	Count	Electricity Generation (EJ)			Share in Electricity Generation (%)			Growth (factor) 2020-2050
			2020	2030	2050	2020	2030	2050	
TBelow -1.5°C and 1.5°C-low-OS pathways	total generation	50	98.45 (113.98, 83.53)	115.82 (152.40, 81.28)	215.58 (354.48, 126.96)	NA	NA	NA	1.15 (2.55, 0.28)
	renewables	50	26.28 (41.80, 18.50)	63.30 (111.70, 32.41)	145.50 (324.26, 90.66)	26.32 (41.84, 18.99)	53.68 (79.67, 37.30)	77.12 (96.65, 58.89)	4.48 (10.88, 2.65)
	biomass	50	2.02 (7.00, 0.76)	4.29 (11.96, 0.79)	20.35 (39.28, 0.24)	1.97 (6.87, 0.82)	3.69 (13.29, 0.73)	8.77 (30.28, 0.10)	6.42 (38.14, -0.93)
	non-biomass	50	24.21 (35.72, 17.70)	57.12 (101.90, 25.79)	135.04 (323.91, 53.79)	24.38 (40.43, 17.75)	49.88 (78.27, 29.30)	64.68 (96.46, 41.78)	4.64 (10.64, 1.45)
	wind & solar	50	1.66 (6.60, 0.38)	8.91 (48.04, 0.60)	39.04 (208.97, 2.68)	1.62 (7.90, 0.38)	8.36 (41.72, 0.53)	19.10 (60.11, 1.65)	26.31 (169.66, 5.23)
	nuclear	50	10.84 (18.55, 8.52)	15.46 (36.80, 6.80)	21.97 (64.72, 3.09)	12.09 (18.34, 8.62)	14.33 (31.63, 5.24)	8.10 (27.53, 1.02)	0.71 (4.97, -0.64)
	fossil	50	59.43 (68.75, 39.48)	36.51 (66.07, 2.25)	14.81 (57.76, 0.00)	61.32 (67.40, 47.26)	30.04 (52.86, 1.95)	8.61 (25.18, 0.00)	-0.74 (0.01, -1.00)
	coal	50	31.02 (42.00, 14.40)	8.83 (34.11, 0.00)	1.38 (17.39, 0.00)	32.32 (40.38, 17.23)	7.28 (27.29, 0.00)	0.82 (7.53, 0.00)	-0.96 (-0.56, -1.00)
	gas	50	24.70 (32.46, 13.44)	22.59 (42.08, 2.01)	12.79 (53.17, 0.00)	24.39 (35.08, 11.80)	20.18 (37.23, 1.75)	6.93 (24.87, 0.00)	-0.47 (1.27, -1.00)
	oil	50	2.48 (13.36, 1.12)	1.89 (7.56, 0.24)	0.10 (8.78, 0.00)	2.82 (11.73, 1.01)	1.95 (5.67, 0.21)	0.05 (3.80, 0.00)	-0.92 (0.36, -1.00)
1.5°C-high-OS	total generation	35	101.44 (113.96, 88.55)	125.26 (177.51, 89.60)	251.50 (363.10, 140.65)	NA	NA	NA	1.38 (2.19, 0.39)
	renewables	35	26.38 (31.83, 18.26)	53.32 (86.85, 30.06)	173.29 (273.92, 84.69)	28.37 (32.96, 17.38)	42.73 (65.73, 25.11)	82.39 (94.66, 35.58)	5.97 (8.68, 2.37)
	biomass	35	1.23 (6.47, 0.66)	2.14 (7.23, 0.86)	10.49 (40.32, 0.21)	1.22 (7.30, 0.63)	1.59 (6.73, 0.72)	3.75 (28.09, 0.08)	7.93 (33.32, -0.81)
	non-biomass	35	24.56 (30.70, 17.60)	47.96 (85.83, 27.39)	144.13 (271.17, 55.72)	26.77 (31.79, 16.75)	40.07 (64.96, 23.10)	69.72 (94.58, 27.51)	5.78 (8.70, 1.38)

Table 2.7 (continued next page)

Table 2.7 (continued)

	Median (max, min)	Count	Electricity Generation (EJ)			Share in Electricity Generation (%)			Growth (factor) 2020-2050
			2020	2030	2050	2020	2030	2050	
1.5°C- high-OS	wind & solar	35	2.24 (5.07, 0.42)	8.95 (36.52, 1.18)	65.08 (183.38, 13.79)	2.21 (5.25, 0.41)	7.48 (27.90, 0.99)	25.88 (61.24, 8.71)	30.70 (106.95, 4.87)
	nuclear	35	10.84 (14.08, 8.52)	16.12 (41.73, 6.80)	22.91 (115.80, 3.09)	10.91 (13.67, 8.62)	14.65 (23.51, 5.14)	11.19 (39.61, 1.12)	1.49 (7.22, -0.64)
	fossil	35	62.49 (76.76, 49.09)	48.08 (87.54, 30.99)	11.84 (118.12, 0.78)	61.58 (71.03, 54.01)	42.02 (59.48, 24.27)	6.33 (33.19, 0.27)	-0.80 (0.54, -0.99)
	coal	35	32.37 (46.20, 26.00)	16.22 (43.12, 1.32)	1.18 (46.72, 0.01)	32.39 (40.88, 24.41)	14.23 (29.93, 1.19)	0.55 (12.87, 0.00)	-0.96 (0.01, -1.00)
	gas	35	26.20 (41.20, 20.11)	26.45 (51.99, 16.45)	10.66 (67.94, 0.76)	26.97 (39.20, 19.58)	22.29 (43.43, 14.03)	5.29 (32.59, 0.26)	-0.57 (1.63, -0.97)
	oil	35	1.51 (6.28, 1.12)	0.61 (7.54, 0.36)	0.04 (7.47, 0.00)	1.51 (6.27, 1.01)	0.55 (6.20, 0.26)	0.02 (3.31, 0.00)	-0.99 (0.98, -1.00)
Two above classes combined	total generation	85	100.09 (113.98, 83.53)	120.01 (177.51, 81.28)	224.78 (363.10, 126.96)	NA	NA	NA	1.31 (2.55, 0.28)
	renewables	85	26.38 (41.80, 18.26)	59.50 (111.70, 30.06)	153.72 (324.26, 84.69)	27.95 (41.84, 17.38)	51.51 (79.67, 25.11)	77.52 (96.65, 35.58)	5.08 (10.88, 2.37)
	biomass	85	1.52 (7.00, 0.66)	3.55 (11.96, 0.79)	16.32 (40.32, 0.21)	1.55 (7.30, 0.63)	2.77 (13.29, 0.72)	8.02 (30.28, 0.08)	6.53 (38.14, -0.93)
	non-biomass	85	24.48 (35.72, 17.60)	55.68 (101.90, 25.79)	136.40 (323.91, 53.79)	25.00 (40.43, 16.75)	47.16 (78.27, 23.10)	66.75 (96.46, 27.51)	4.75 (10.64, 1.38)
	wind & solar	85	1.66 (6.60, 0.38)	8.95 (48.04, 0.60)	43.20 (208.97, 2.68)	1.67 (7.90, 0.38)	8.15 (41.72, 0.53)	19.70 (61.24, 1.65)	28.02 (169.66, 4.87)
	nuclear	85	10.84 (18.55, 8.52)	15.49 (41.73, 6.80)	22.64 (115.80, 3.09)	10.91 (18.34, 8.62)	14.34 (31.63, 5.14)	8.87 (39.61, 1.02)	1.21 (7.22, -0.64)
	fossil	85	61.35 (76.76, 39.48)	38.41 (87.54, 2.25)	14.10 (118.12, 0.00)	61.55 (71.03, 47.26)	33.96 (59.48, 1.95)	8.05 (33.19, 0.00)	-0.76 (0.54, -1.00)
	coal	85	32.37 (46.20, 14.40)	10.41 (43.12, 0.00)	1.29 (46.72, 0.00)	32.39 (40.88, 17.23)	8.95 (29.93, 0.00)	0.59 (12.87, 0.00)	-0.96 (0.01, -1.00)
	gas	85	24.70 (41.20, 13.44)	25.00 (51.99, 2.01)	11.92 (67.94, 0.00)	24.71 (39.20, 11.80)	21.03 (43.43, 1.75)	6.78 (32.59, 0.00)	-0.52 (1.63, -1.00)
	oil	85	1.82 (13.36, 1.12)	0.92 (7.56, 0.24)	0.08 (8.78, 0.00)	2.04 (11.73, 1.01)	0.71 (6.20, 0.21)	0.04 (3.80, 0.00)	-0.97 (0.98, -1.00)

2.4.2.2 Evolution of electricity supply over time

Electricity supplies an increasing share of final energy, reaching 34–71% in 2050, across 1.5°C pathways with no or limited overshoot (Figure 2.14), extending the historical increases in electricity share seen over the past decades (Bruckner et al., 2014). From 2020 to 2050, the quantity of electricity supplied in most 1.5°C pathways with no or limited overshoot more than doubles (Table 2.7). By 2050, the carbon intensity of electricity has fallen rapidly to -92 to +11 gCO₂ MJ⁻¹ electricity across 1.5°C pathways with no or limited overshoot from a value of around 140 gCO₂ MJ⁻¹ (range: 88–181 gCO₂ MJ⁻¹) in 2020 (Figure 2.14). A negative contribution to carbon intensity is provided by BECCS in most pathways (Figure 2.16).

By 2050, the share of electricity supplied by renewables increases from 23% in 2015 (IEA, 2017b) to 59–97% across 1.5°C pathways with no or limited overshoot. Wind, solar, and biomass together make a major contribution in 2050, although the share for each spans a wide range across 1.5°C pathways (Figure 2.16). Fossil fuels on the other hand have a decreasing role in electricity supply, with their share falling to 0–25% by 2050 (Table 2.7).

In summary, 1.5°C pathways include a rapid decline in the carbon intensity of electricity and an increase in electrification of energy end-use (*high confidence*). This is the case across all 1.5°C pathways and their associated literature (Supplementary Material 2.SM.1.3), with pathway trends that extend those seen in past decades, and results that are consistent with additional analyses (see Section 2.4.2.2).

2.4.2.3 Deployment of carbon capture and storage

Studies have shown the importance of CCS for deep mitigation pathways (Krey et al., 2014a; Kriegler et al., 2014b), based on its multiple roles to limit fossil-fuel emissions in electricity generation, liquids production, and industry applications along with the projected ability to remove CO₂ from the atmosphere when combined with bioenergy. This remains a valid finding for those 1.5°C and 2°C pathways that do not radically reduce energy demand or do not offer carbon-neutral alternatives to liquids and gases that do not rely on bioenergy.

There is a wide range of CCS that is deployed across 1.5°C pathways (Figure 2.17). A few 1.5°C pathways with very low energy demand do not include CCS at all (Grubler et al., 2018). For example, the LED pathway has no CCS, whereas other pathways, such as the S5 pathway,

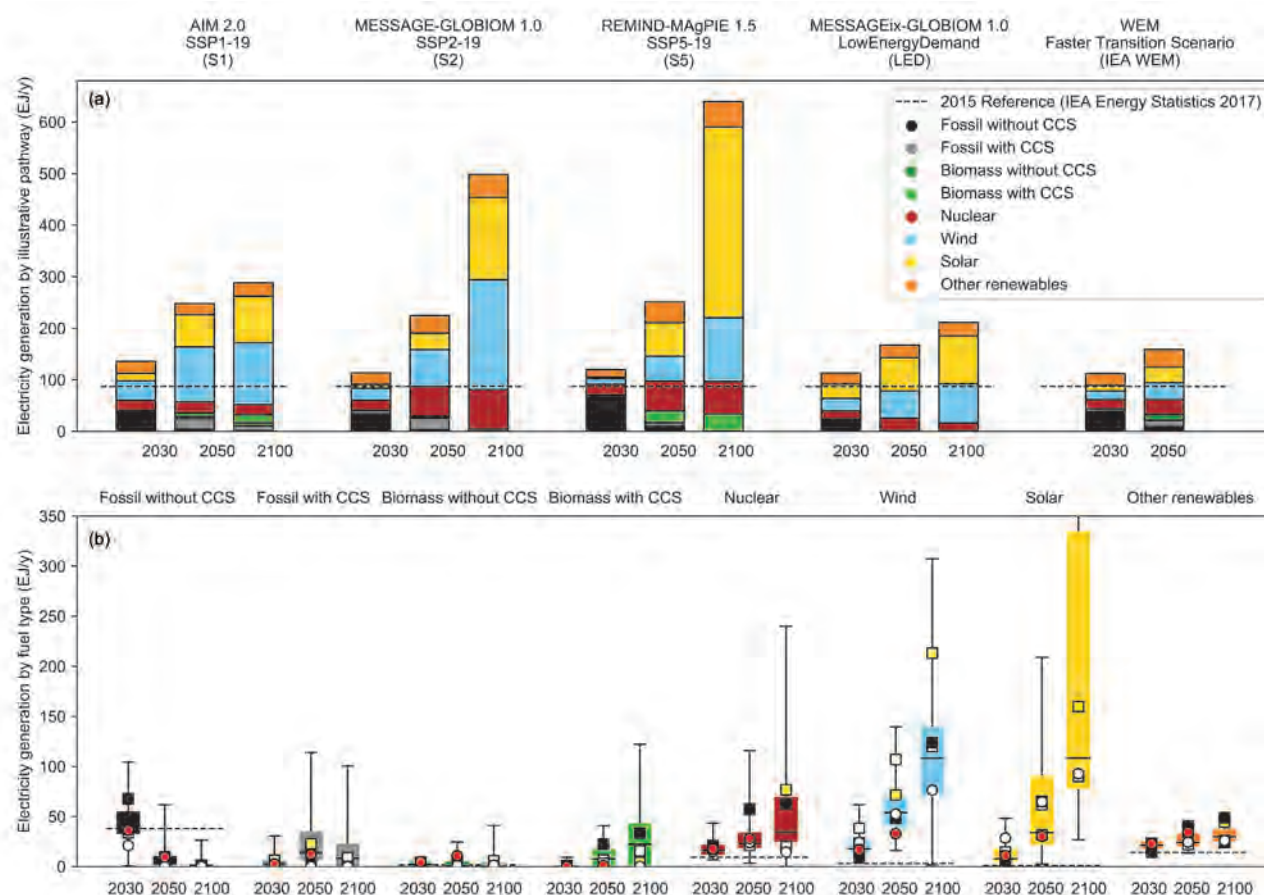


Figure 2.16 | Electricity generation for the four illustrative pathway archetypes plus the IEA's Faster Transition Scenario (IEA, 2017d) (panel a), and their relative location in the ranges for pathways limiting warming to 1.5°C with no or limited overshoot (panel b). The category 'Other renewables' includes electricity generation not covered by the other categories, for example, hydro and geothermal. The number of pathways that have higher primary energy than the scale in the bottom panel are indicated by the numbers above the whiskers. Black horizontal dashed lines indicate the level of primary energy supply in 2015 (IEA, 2017e). Box plots in the lower panel show the minimum–maximum range (whiskers), interquartile range (box), and median (vertical thin black line). Symbols in the lower panel show the four pathway archetypes – S1 (white square), S2 (yellow square), S5 (black square), LED (white disc) – as well as the IEA's Faster Transition Scenario (red disc). Pathways with no or limited overshoot included the Below-1.5°C and 1.5°C-low-OS classes.

rely on a large amount of BECCS to get to net-zero carbon emissions. The cumulative fossil and biomass CO₂ stored through 2050 ranges from zero to 300 GtCO₂ across 1.5°C pathways with no or limited overshoot, with zero up to 140 GtCO₂ from biomass captured and stored. Some pathways have very low fossil-fuel use overall, and consequently little CCS applied to fossil fuels. In 1.5°C pathways where the 2050 coal use remains above 20 EJ yr⁻¹ in 2050, 33–100% is combined with CCS. While deployment of CCS for natural gas and coal vary widely across pathways, there is greater natural gas primary energy connected to CCS than coal primary energy connected to CCS in many pathways (Figure 2.17).

CCS combined with fossil-fuel use remains limited in some 1.5°C pathways (Rogelj et al., 2018), as the limited 1.5°C carbon budget penalizes CCS if it is assumed to have incomplete capture rates or if fossil fuels are assumed to continue to have significant lifecycle GHG emissions (Pehl et al., 2017). However, high capture rates are technically achievable now at higher cost, although efforts to date have focussed on reducing the costs of capture (IEAGHG, 2006; NETL, 2013).

The quantity of CO₂ stored via CCS over this century in 1.5°C pathways with no or limited overshoot ranges from zero to more than 1,200 GtCO₂, (Figure 2.17). The IPCC Special Report on Carbon Dioxide Capture and Storage (IPCC, 2005) found that that, worldwide, it is *likely* that there is a technical potential of at least about 2,000 GtCO₂ of storage capacity in geological formations. Furthermore, the IPCC (2005) recognized that there could be a much larger potential for geological storage in saline formations, but the upper limit estimates are uncertain due to lack of information and an agreed methodology. Since IPCC (2005), understanding has improved and there have been detailed regional surveys of storage capacity (Vangkilde-Pedersen et al., 2009; Ogawa et al., 2011; Wei et al., 2013; Bentham et al., 2014; Riis and Halland, 2014; Warwick et al., 2014; NETL, 2015) and improvement and standardization of methodologies (e.g., Bachu et al. 2007a, b). Dooley (2013) synthesized published literature on both the global geological storage resource as well as the potential demand for geologic storage in mitigation pathways, and found that the cumulative demand for CO₂ storage was small compared to a practical storage capacity estimate (as defined by Bachu et al., 2007a) of 3,900 GtCO₂ worldwide. Differences remain, however, in estimates of storage capacity due to, for example, the potential storage limitations of

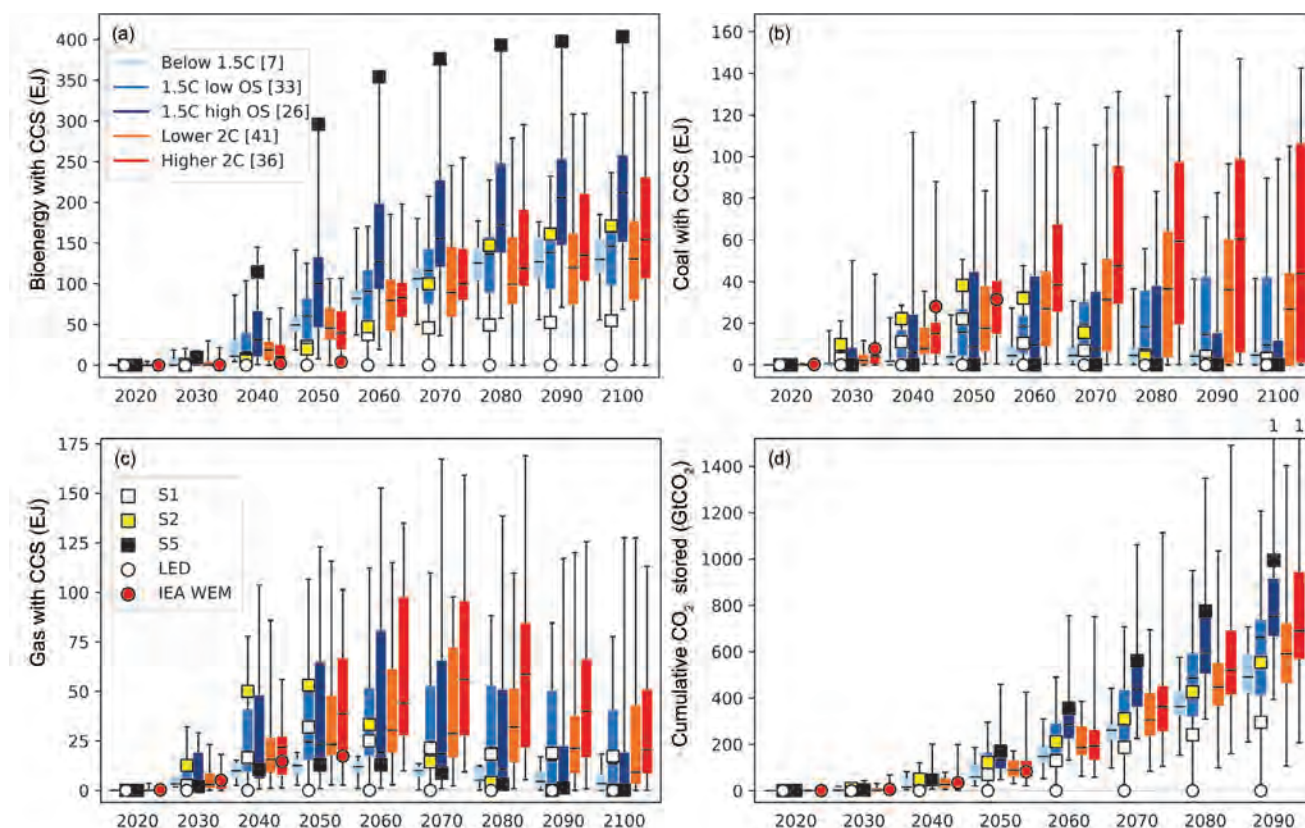


Figure 2.17 | CCS deployment in 1.5°C and 2°C pathways for (a) biomass, (b) coal and (c) natural gas (EJ of primary energy) and (d) the cumulative quantity of fossil (including from, e.g., cement production) and biomass CO₂ stored via CCS (in GtCO₂ stored). TBox plots show median, interquartile range and full range of pathways in each temperature class. Pathway temperature classes (Table 2.1), illustrative pathway archetypes, and the IEA's Faster Transition Scenario (IEA WEM) (OECD/IEA and IRENA, 2017) are indicated in the legend.

subsurface pressure build-up (Szulczewski et al., 2014) and assumptions on practices that could manage such issues (Bachu, 2015). Kearns et al. (2017) constructed estimates of global storage capacity of 8,000 to 55,000 GtCO₂ (accounting for differences in detailed regional and local estimates), which is sufficient at a global level for this century, but found that at a regional level, robust demand for CO₂ storage exceeds their lower estimate of regional storage available for some regions. However, storage capacity is not solely determined by the geological setting, and Bachu (2015) describes storage engineering practices that could further extend storage capacity estimates. In summary, the storage capacity of all of these global estimates is larger than the cumulative CO₂ stored via CCS in 1.5°C pathways over this century.

There is uncertainty in the future deployment of CCS given the limited pace of current deployment, the evolution of CCS technology that would be associated with deployment, and the current lack of incentives for large-scale implementation of CCS (Bruckner et al., 2014; Clarke et al., 2014; Riahi et al., 2017). Given the importance of CCS in most mitigation pathways and its current slow pace of improvement, the large-scale deployment of CCS as an option depends on the further development of the technology in the near term. Chapter 4 discusses how progress on CCS might be accelerated.

2.4.3 Energy End-Use Sectors

Since the power sector is almost decarbonized by mid-century in both 1.5°C and 2°C pathways, major differences come from CO₂ emission reductions in end-use sectors. Energy-demand reductions are key and common features in 1.5°C pathways, and they can be achieved by efficiency improvements and various specific demand-reduction measures. Another important feature is end-use decarbonization including by electrification, although the potential and challenges in each end-use sector vary significantly.

In the following sections, the potential and challenges of CO₂ emission reductions towards 1.5°C and 2°C-consistent pathways are discussed for each end-use energy sector (industry, buildings, and transport). For this purpose, two types of pathways are analysed and compared: IAM (integrated assessment modelling) studies and sectoral (detailed) studies. IAM data are extracted from the database that was compiled for this assessment (see Supplementary Material 2.SM.1.3), and the sectoral data are taken from a recent series of publications; 'Energy Technology Perspectives' (ETP) (IEA, 2014, 2015b, 2016a, 2017a), the IEA/IRENA report (OECD/IEA and IRENA, 2017), and the Shell Sky report (Shell International B.V., 2018). The IAM pathways are categorized according to their temperature rise in 2100 and the overshoot of temperature during the century (see Table 2.1 in Section 2.1). Since the number of Below-1.5°C pathways is small, the following analyses

focus only on the features of the 1.5°C-low-OS and 1.5°C-high-OS pathways (hereafter denoted together as 1.5°C overshoot pathways or IAM-1.5DS-OS) and 2°C-consistent pathways (IAM-2DS). In order to show the diversity of IAM pathways, we again show specific data from the four illustrative pathways archetypes used throughout this chapter (see Sections 2.1 and 2.3).

IEA ETP-B2DS ('Beyond 2 Degrees') and ETP-2DS are pathways with a 50% chance of limiting temperature rise below 1.75°C and 2°C by 2100, respectively (IEA, 2017a). The IEA-66%2DS pathway keeps global mean temperature rise below 2°C, not just in 2100 but also over the course of the 21st century, with a 66% chance of being below 2°C by 2100 (OECD/IEA and IRENA, 2017). The comparison of CO₂ emission trajectories between ETP-B2DS and IAM-1.5DS-OS show that these are consistent up to 2060 (Figure 2.18). IEA scenarios assume that only a very low level of BECCS is deployed to help offset emissions in difficult-to-decarbonize sectors, and that global energy-related CO₂ emissions do not turn net negative at any time but stay at zero from 2060 to 2100 (IEA, 2017a). Therefore, although its temperature rise in 2100 is below 1.75°C rather than below 1.5°C, this scenario can give information related to a 1.5°C overshoot pathway up to 2050. The trajectory of IEA-66%2DS (also referred to in other publications as IEA's 'Faster Transition Scenario') lies between IAM-1.5DS-OS and IAM-2DS pathway ranges, and IEA-2DS stays in the range of 2°C-consistent IAM pathways. The Shell-Sky scenario aims to hold the temperature rise to well below 2°C, but it is a delayed action pathway relative to others, as can be seen in Figure 2.18.

Energy-demand reduction measures are key to reducing CO₂ emissions from end-use sectors for low-carbon pathways. The upstream energy reductions can be from several times to an order of magnitude larger than the initial end-use demand reduction. There are interdependencies among the end-use sectors and between energy-supply and end-use sectors, which elevate the importance of a wide, systematic approach. As shown in Figure 2.19, global final energy consumption grows by 30% and 10% from 2010 to 2050 for 2°C-consistent and 1.5°C overshoot pathways from IAMs, respectively, while much higher growth of 75% is projected for reference scenarios. The ranges within a specific pathway class are due to a variety of factors as introduced in Section 2.3.1, as well as differences between modelling frameworks. The important energy efficiency and conservation improvements that facilitate many of the 1.5°C pathways raise the issue of potential rebound effects (Saunders, 2015), which, while promoting development, can make the achievement of low-energy demand futures more difficult than modelling studies anticipate (see Sections 2.5 and 2.6).

Final energy demand is driven by demand in energy services for mobility, residential and commercial activities (buildings), and manufacturing. Projections of final energy demand depend heavily on assumptions about socio-economic futures as represented by the SSPs (Bauer et al., 2017) (see Sections 2.1, 2.3 and 2.5). The structure of this demand drives the composition of final energy use in terms of energy carriers (electricity, liquids, gases, solids, hydrogen etc.).

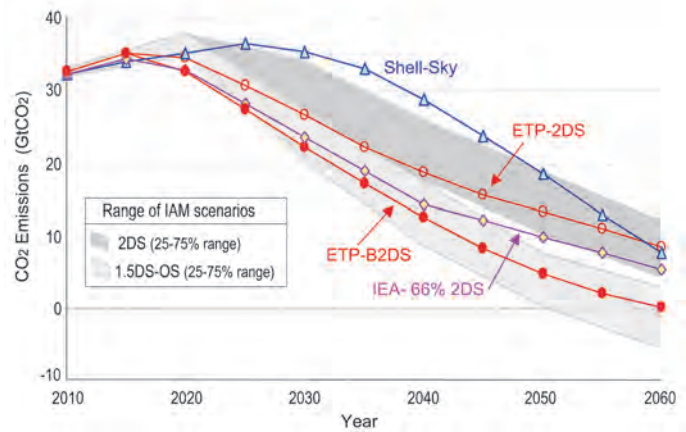


Figure 2.18 | Comparison of CO₂ emission trajectories of sectoral pathways (IEA ETP-B2DS, ETP-2DS, IEA-66%2DS, Shell-Sky) with the ranges of IAM pathway (2DS are 2°C-consistent pathways and 1.5DS-OS are 1.5°C overshoot pathways). The CO₂ emissions shown here are the energy-related emissions, including industrial process emissions.

Figure 2.19 shows the structure of global final energy demand in 2030 and 2050, indicating the trend toward electrification and fossil fuel usage reduction. This trend is more significant in 1.5°C pathways than 2°C pathways. Electrification continues throughout the second half of the century, leading to a 3.5- to 6-fold increase in electricity demand (interquartile range; median 4.5) by the end of the century relative to today (Grubler et al., 2018; Luderer et al., 2018). Since the electricity sector is completely decarbonized by mid-century in 1.5°C pathways (see Figure 2.20), electrification is the primary means to decarbonize energy end-use sectors.

The CO₂ emissions⁶ of end-use sectors and carbon intensity are shown in Figure 2.20. The projections of IAMs and IEA studies show rather different trends, especially in the carbon intensity. These differences come from various factors, including the deployment of CCS, the level of fuel switching and efficiency improvements, and the effect of structural and behavioural changes. IAM projections are generally optimistic for the industry sectors, but not for buildings and transport sectors. Although GDP increases by a factor of 3.4 from 2010 to 2050, the total energy consumption of end-use sectors grows by only about 30% and 20% in 1.5°C overshoot and 2°C-consistent pathways, respectively. However, CO₂ emissions would need to be reduced further to achieve the stringent temperature limits. Figure 2.20 shows that the reduction in CO₂ emissions of end-use sectors is larger and more rapid in 1.5°C overshoot than 2°C-consistent pathways, while emissions from the power sector are already almost zero in 2050 in both sets of pathways, indicating that supply-side emissions reductions are almost fully exploited already in 2°C-consistent pathways (see Figure 2.20) (Rogelj et al., 2015b, 2018; Luderer et al., 2016b). The emission reductions in end-use sectors are largely made possible by efficiency improvements, demand reduction measures and electrification, but the level of emissions reductions varies across end-use sectors. While the carbon intensity of the industry and buildings sectors decreases

⁶ This section reports 'direct' CO₂ emissions as reported for pathways in the database for the report. As shown below, the emissions from electricity are nearly zero around 2050, so the impact of indirect emissions on the whole emission contributions of each sector is very small in 2050.

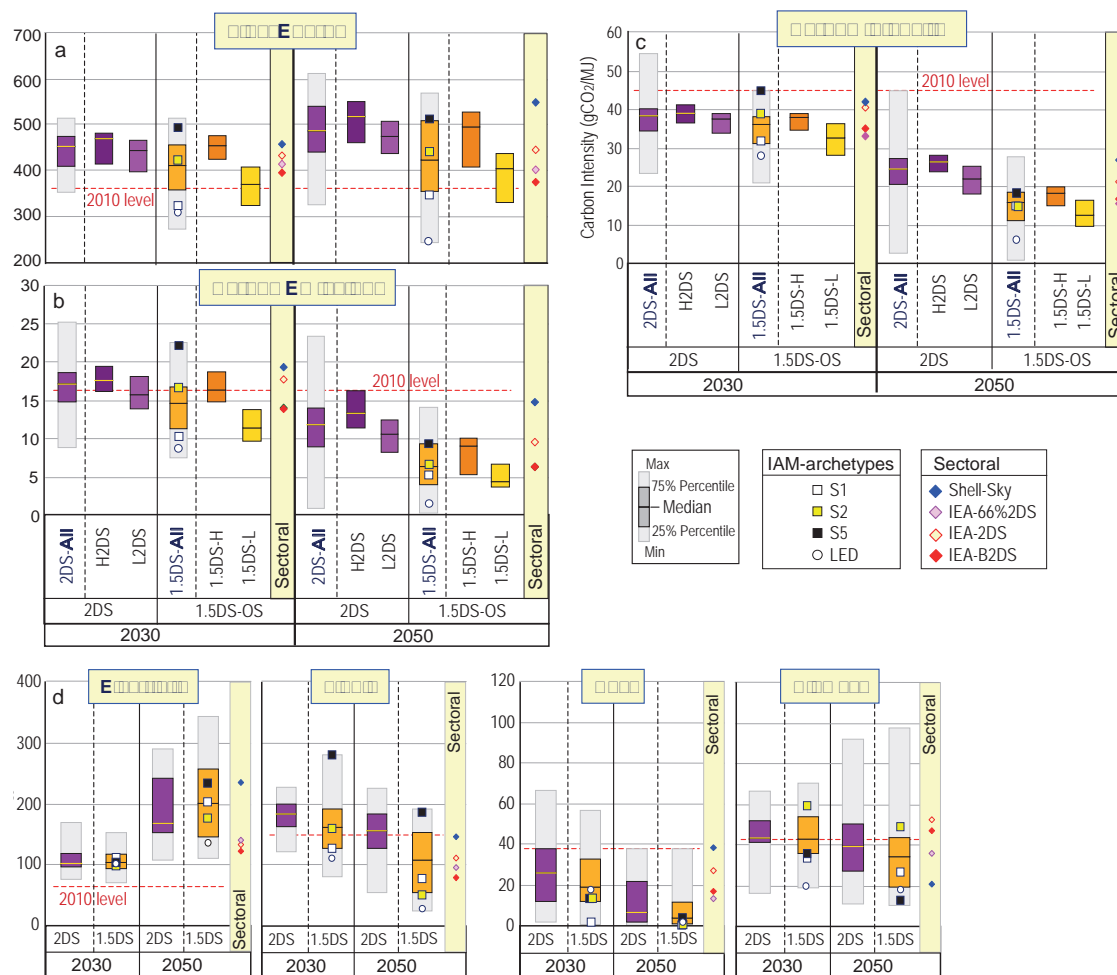


Figure 2.19 | (a) Global final energy, (b) direct CO₂ emissions from the all energy demand sectors, (c) carbon intensity, and (d) structure of final energy (electricity, liquid fuel, coal, and biomass). The squares and circles indicate the IAM archetype pathways and diamonds indicate the data of sectoral scenarios. The red dotted line indicates the 2010 level. H2DS = Higher-2°C, L2DS = Lower-2°C, 1.5DS-H = 1.5°C-high-OS, 1.5DS-L = 1.5°C-low-OS. The label 1.5DS combines both high and low overshoot 1.5°C-consistent pathway. See Section 2.1 for descriptions.

to a very low level of around 10 gCO₂ MJ⁻¹, the carbon intensity of transport becomes the highest of any sector by 2040 due to its higher reliance on oil-based fuels. In the following subsections, the potential and challenges of CO₂ emission reduction in each end-use sector are discussed in detail.

2.4.3.1 Industry

The industry sector is the largest end-use sector, both in terms of final energy demand and GHG emissions. Its direct CO₂ emissions currently account for about 25% of total energy-related and process CO₂ emissions, and emissions have increased at an average annual rate of 3.4% between 2000 and 2014, significantly faster than total CO₂ emissions (Hoesly et al., 2018). In addition to emissions from the combustion of fossil fuels, non-energy uses of fossil fuels in the petrochemical industry and metal smelting, as well as non-fossil fuel process emissions (e.g., from cement production) contribute a small amount (~5%) to the sector's CO₂ emissions inventory. Material industries are particularly energy and emissions intensive: together, the steel, non-ferrous metals, chemicals, non-metallic minerals, and

pulp and paper industries accounted for close to 66% of final energy demand and 72% of direct industry-sector emissions in 2014 (IEA, 2017a). In terms of end-uses, the bulk of energy in manufacturing industries is required for process heating and steam generation, while most electricity (but smaller shares of total final energy) is used for mechanical work (Banerjee et al., 2012; IEA, 2017a).

As shown in Figure 2.21, a major share of the additional emission reductions required for 1.5°C-overshoot pathways compared to those in 2°C-consistent pathways comes from industry. Final energy, CO₂ emissions, and carbon intensity are consistent in IAM and sectoral studies, but in IAM-1.5°C-overshoot pathways the share of electricity is higher than IEA-B2DS (40% vs. 25%) and hydrogen is also considered to have a share of about 5% versus 0%. In 2050, final energy is increased by 30% and 5% compared with the 2010 level (red dotted line) for 1.5°C-overshoot and 2°C-consistent pathways, respectively, but CO₂ emissions are decreased by 80% and 50% and carbon intensity by 80% and 60%, respectively. This additional decarbonization is brought by switching to low-carbon fuels and CCS deployment.

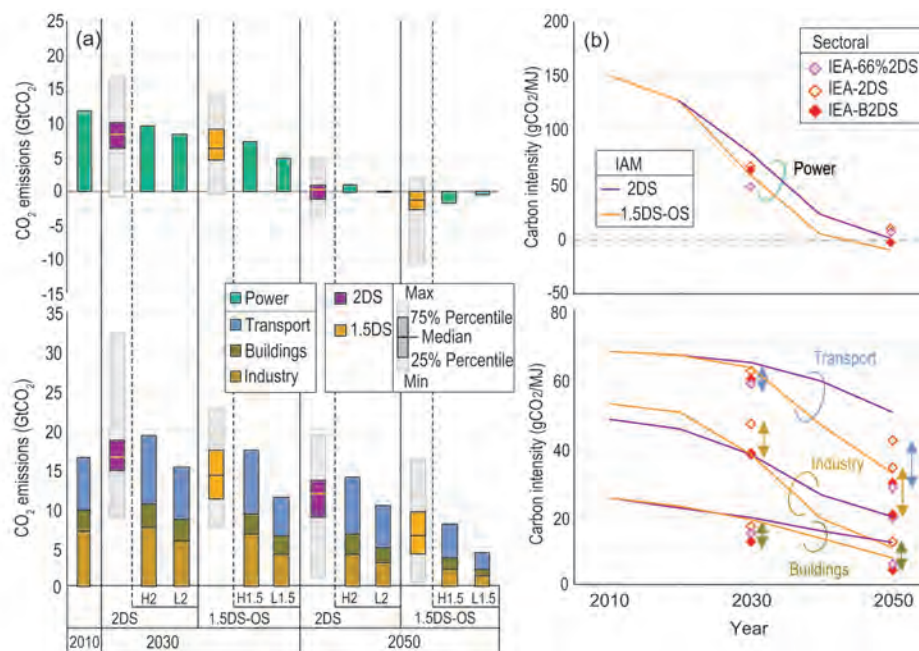


Figure 2.20 | Comparison of (a) direct CO₂ emissions and (b) carbon intensity of the power and energy end-use sectors (industry, buildings, and transport sectors) between IAMs and sectoral studies (IEA-ETP and IEA/IRENA). Diamond markers in panel (b) show data for IEA-ETP scenarios (2DS and B2DS), and IEA/IRENA scenario (66%2DS). Note: for the data from IAM studies, there is rather large variation of projections for each indicator. Please see the details in the following figures in each end-use sector section.

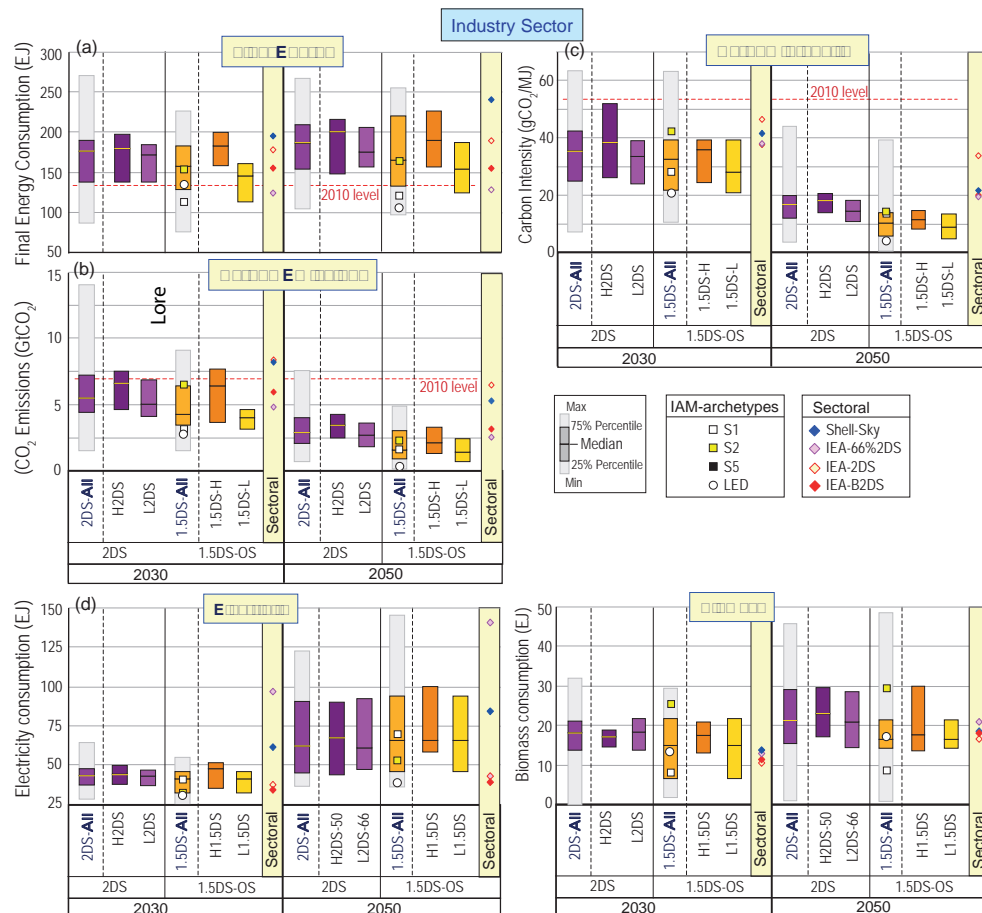


Figure 2.21 | Comparison of (a) final energy, (b) direct CO₂ emissions, (c) carbon intensity, (d) electricity and biomass consumption in the industry sector between IAM and sectoral studies. The squares and circles indicate the IAM archetype pathways and diamonds the data of sectoral scenarios. The red dotted line indicates the 2010 level. H2DS = Higher-2°C, L2DS = Lower-2°C, 1.5DS-H = 1.5°C-high-OS, 1.5DS-L = 1.5°C-low-OS. The label 1.5DS combines both high and low overshoot 1.5°C-consistent pathways. Section 2.1 for descriptions.

Broadly speaking, the industry sector's mitigation measures can be categorized in terms of the following five strategies: (i) reducing demand, (ii) energy efficiency, (iii) increasing electrification of energy demand, (iv) reducing the carbon content of non-electric fuels, and (v) deploying innovative processes and application of CCS. IEA ETP estimates the relative contribution of different measures for CO₂ emission reduction in their B2DS scenario compared with their reference scenario in 2050 as follows: energy efficiency 42%, innovative process and CCS 37%, switching to low-carbon fuels and feedstocks 13% and material efficiency (include efficient production and use to contribute to demand reduction) 8%. The remainder of this section delves more deeply into the potential mitigation contributions of these strategies as well as their limitations.

Reduction in the use of industrial materials, while delivering similar services, or improving the quality of products could help to reduce energy demand and overall system-level CO₂ emissions. Strategies include using materials more intensively, extending product lifetimes, increasing recycling, and increasing inter-industry material synergies, such as clinker substitution in cement production (Allwood et al., 2013; IEA, 2017a). Related to material efficiency, use of fossil-fuel feedstocks could shift to lower-carbon feedstocks, such as from oil to natural gas and biomass, and end-uses could shift to more sustainable materials, such as biomass-based materials, reducing the demand for energy-intensive materials (IEA, 2017a).

Reaping energy efficiency potentials hinges critically on advanced management practices, such as energy management systems, in industrial facilities as well as targeted policies to accelerate adoption of the best available technology (see Section 2.5). Although excess energy, usually as waste heat, is inevitable, recovering and reusing this waste heat under economically and technically viable conditions benefits the overall energy system. Furthermore, demand-side management strategies could modulate the level of industrial activity in line with the availability of resources in the power system. This could imply a shift away from peak demand and as power supply decarbonizes, this demand-shaping potential could shift some load to times with high portions of low-carbon electricity generation (IEA, 2017a).

In the industry sector, energy demand increases more than 40% between 2010 and 2050 in baseline scenarios. However, in the 1.5°C-overshoot and 2°C-consistent pathways from IAMs, the increase is only 30% and 5%, respectively (Figure 2.21). These energy-demand reductions encompass both efficiency improvements in production and reductions in material demand, as most IAMs do not discern these two factors.

CO₂ emissions from industry increase by 30% in 2050 compared to 2010 in baseline scenarios. By contrast, these emissions are reduced by 80% and 50% relative to 2010 levels in 1.5°C-overshoot and 2°C-consistent pathways from IAMs, respectively (Figure 2.21). By mid-

century, CO₂ emissions per unit of electricity are projected to decrease to near zero in both sets of pathways (see Figure 2.20). An accelerated electrification of the industry sector thus becomes an increasingly powerful mitigation option. In the IAM pathways, the share of electricity increases up to 30% by 2050 in 1.5°C-overshoot pathways (Figure 2.21) from 20% in 2010. Some industrial fuel uses are substantially more difficult to electrify than others, and electrification would have other effects on the process, including impacts on plant design, cost and available process integration options (IEA, 2017a).⁷

In 1.5°C-overshoot pathways, the carbon intensity of non-electric fuels consumed by industry decreases to 16 gCO₂ MJ⁻¹ by 2050, compared to 25 gCO₂ MJ⁻¹ in 2°C-consistent pathways. Considerable carbon intensity reductions are already achieved by 2030, largely via a rapid phase-out of coal. Biomass becomes an increasingly important energy carrier in the industry sector in deep-decarbonization pathways, but primarily in the longer term (in 2050, biomass accounts for only 10% of final energy consumption even in 1.5°C-overshoot pathways). In addition, hydrogen plays a considerable role as a substitute for fossil-based non-electric energy demands in some pathways.

Without major deployment of new sustainability-oriented low-carbon industrial processes, the 1.5°C-overshoot target is difficult to achieve. Bringing such technologies and processes to commercial deployment requires significant investment in research and development. Some examples of innovative low-carbon process routes include: new steelmaking processes such as upgraded smelt reduction and upgraded direct reduced iron, inert anodes for aluminium smelting, and full oxy-fuelling kilns for clinker production in cement manufacturing (IEA, 2017a).

CCS plays a major role in decarbonizing the industry sector in the context of 1.5°C and 2°C pathways, especially in industries with higher process emissions, such as cement, iron and steel industries. In 1.5°C-overshoot pathways, CCS in industry reaches 3 GtCO₂ yr⁻¹ by 2050, albeit with strong variations across pathways. Given the projected long-lead times and need for technological innovation, early scale-up of industry-sector CCS is essential to achieving the stringent temperature target. Development and demonstration of such projects has been slow, however. Currently, only two large-scale industrial CCS projects outside of oil and gas processing are in operation (Global CCS Institute, 2016). The estimated current cost⁸ of CO₂ avoided (in USD2015) ranges from \$20–27 tCO₂⁻¹ for gas processing and bio-ethanol production, and \$60–138 tCO₂⁻¹ for fossil fuel-fired power generation up to \$104–188 tCO₂⁻¹ for cement production (Irlam, 2017).

2.4.3.2 Buildings

In 2014, the buildings sector accounted for 31% of total global final energy use, 54% of final electricity demand, and 8% of energy-related CO₂ emissions (excluding indirect emissions due to electricity). When

⁷ Electrification can be linked with the heating and drying process by electric boilers and electro-thermal processes, and also with low-temperature heat demand by heat pumps. In the iron and steel industry, hydrogen produced by electrolysis can be used as a reduction agent of iron instead of coke. Excess resources, such as black liquor, will provide the opportunity to increase the systematic efficiency to use for electricity generation.

⁸ These are first-of-a-kind (FOAK) cost data.

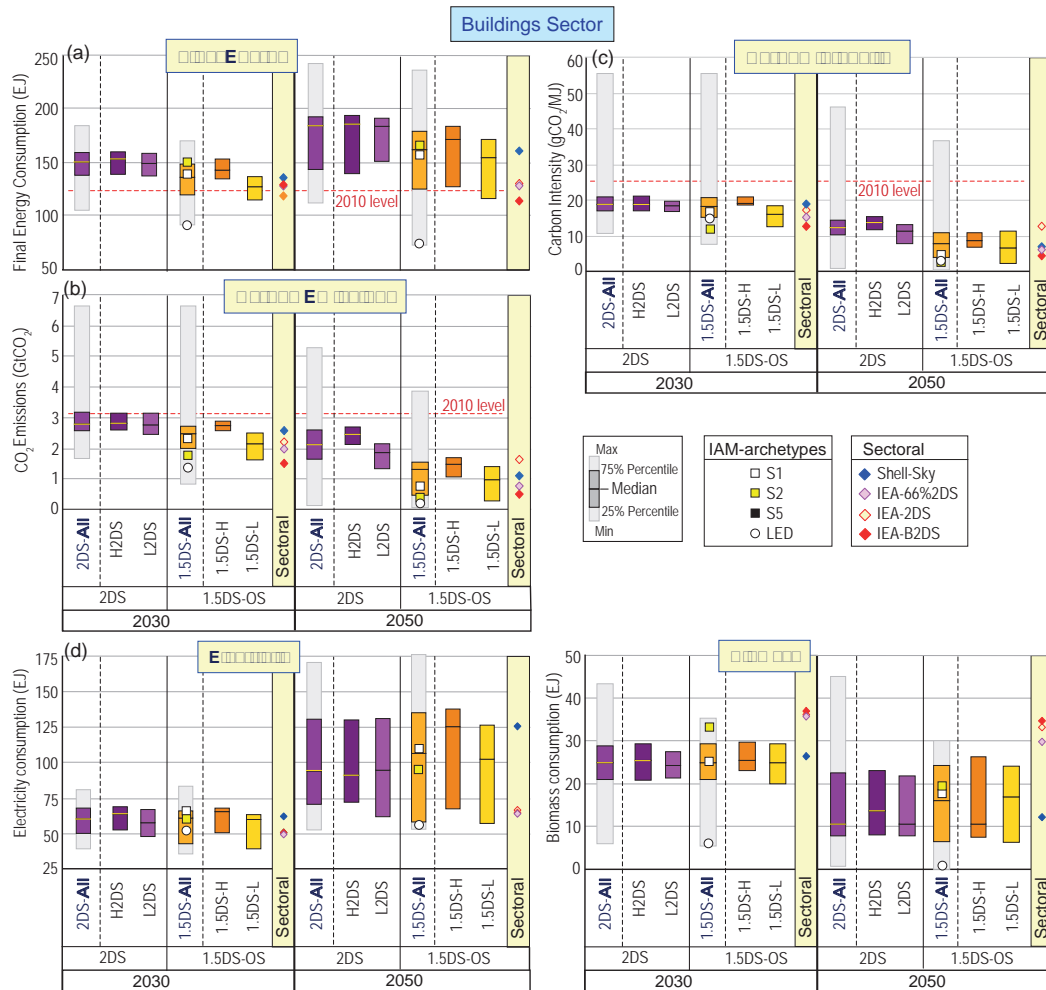


Figure 2.22 | Comparison of (a) final energy, (b) direct CO₂ emissions, (c) carbon intensity, (d) electricity and biomass consumption in the buildings sector between IAM and sectoral studies. The squares and circles indicate the IAM archetype pathways and diamonds the data of sectoral scenarios. The red dotted line indicates the 2010 level. H2DS = Higher-2°C, L2DS = Lower-2°C, 1.5DS-H = 1.5°C-high-OS, 1.5DS-L = 1.5°C-low-OS. The label 1.5DS combines both high and low overshoot 1.5°C-consistent pathways. Section 2.1 for descriptions.

upstream electricity generation is taken into account, buildings were responsible for 23% of global energy-related CO₂ emissions, with one-third of those from direct fossil fuel consumption (IEA, 2017a).

Past growth of energy consumption has been mainly driven by population and economic growth, with improved access to electricity, and higher use of electrical appliances and space cooling resulting from increasing living standards, especially in developing countries (Lucon et al., 2014). These trends will continue in the future and in 2050, energy consumption is projected to increase by 20% and 50% compared to 2010 in the IAM-1.5°C-overshoot and 2°C-consistent pathways, respectively (Figure 2.22). However, sectoral studies (IEA-ETP scenarios) show different trends. Energy consumption in 2050 decreases compared to 2010 in ETP-B2DS, and the reduction rate of CO₂ emissions is higher than in IAM pathways (Figure 2.22). Mitigation options are often more widely covered in sectoral studies (Lucon et al., 2014), leading to greater reductions in energy consumption and CO₂ emissions.

Emissions reductions are driven by a clear tempering of energy demand and a strong electrification of the buildings sector. The share of electricity in 2050 is 60% in 1.5°C-overshoot pathways, compared

with 50% in 2°C-consistent pathways (Figure 2.22). Electrification contributes to the reduction of direct CO₂ emissions by replacing carbon-intensive fuels, like oil and coal. Furthermore, when combined with a rapid decarbonization of the power system (see Section 2.4.1) it also enables further reduction of indirect CO₂ emissions from electricity. Sectoral bottom-up models generally estimate lower electrification potentials for the buildings sector in comparison to global IAMs (see Figure 2.22). Besides CO₂ emissions, increasing global demand for air conditioning in buildings may also lead to increased emissions of HFCs in this sector over the next few decades. Although these gases are currently a relatively small proportion of annual GHG emissions, their use in the air conditioning sector is expected to grow rapidly over the next few decades if alternatives are not adopted. However, their projected future impact can be significantly mitigated through better servicing and maintenance of equipment and switching of cooling gases (Shah et al., 2015; Purohit and Höglund-Isaksson, 2017).

IEA-ETP (IEA, 2017a) analysed the relative importance of various technology measures toward the reduction of energy and CO₂ emissions in the buildings sector. The largest energy savings potential is in heating and cooling demand, largely due to building envelope improvements and high efficiency and renewable equipment. In the

ETP-B2DS, energy demand for space heating and cooling is 33% lower in 2050 than in the reference scenario, and these reductions account for 54% of total reductions from the reference scenario. Energy savings from shifts to high-performance lighting, appliances, and water heating equipment account for a further 24% of the total reduction. The long-term, strategic shift away from fossil-fuel use in buildings, alongside the rapid uptake of energy efficient, integrated and renewable energy technologies (with clean power generation), leads to a drastic reduction of CO₂ emissions. In ETP-B2DS, the direct CO₂ emissions are 79% lower than the reference scenario in 2050, and the remaining emissions come mainly from the continued use of natural gas.

The buildings sector is characterized by very long-living infrastructure, and immediate steps are hence important to avoid lock-in of inefficient carbon and energy-intensive buildings. This applies both to new buildings in developing countries where substantial new construction is expected in the near future and to retrofits of existing building stock in developed regions. This represents both a significant risk and opportunity for mitigation.⁹ A recent study highlights the benefits of deploying the most advanced renovation technologies, which would avoid lock-in into less efficient measures (Güneralp et al., 2017). Aside from the effect of building envelope measures, adoption of energy-efficient technologies such as heat pumps and, more recently, light-emitting diodes is also important for the reduction of energy and CO₂ emissions (IEA, 2017a). Consumer choices, behaviour and building operation can also significantly affect energy consumption (see Chapter 4, Section 4.3).

2.4.3.3 Transport

Transport accounted for 28% of global final energy demand and 23% of global energy-related CO₂ emissions in 2014. Emissions increased by 2.5% annually between 2010 and 2015, and over the past half century the sector has witnessed faster emissions growth than any other. The transport sector is the least diversified energy end-use sector; the sector consumed 65% of global oil final energy demand, with 92% of transport final energy demand consisting of oil products (IEA, 2017a), suggesting major challenges for deep decarbonization.

Final energy, CO₂ emissions, and carbon intensity for the transport sector are shown in Figure 2.23. The projections of IAMs are more pessimistic than IEA-ETP scenarios, though both clearly project deep cuts in energy consumption and CO₂ emissions by 2050. For example, 1.5°C-overshoot pathways from IAMs project a reduction of 15% in energy consumption between 2015 and 2050, while ETP-B2DS projects a reduction of 30% (Figure 2.23). Furthermore, IAM pathways are generally more pessimistic in the projections of CO₂ emissions and carbon intensity reductions. In AR5 (Clarke et al., 2014; Sims et al., 2014), similar comparisons between IAMs and sectoral studies were performed and these were in good agreement with each other. Since the AR5, two important changes can be identified: rapid growth of electric vehicle sales in passenger cars, and more attention towards

structural changes in this sector. The former contributes to reduction of CO₂ emissions and the latter to reduction of energy consumption.

Deep emissions reductions in the transport sector would be achieved by several means. Technology-focused measures such as energy efficiency and fuel-switching are two of these. Structural changes that avoid or shift transport activity are also important. While the former solutions (technologies) always tend to figure into deep decarbonization pathways in a major way, this is not always the case with the latter, especially in IAM pathways. Comparing different types of global transport models, Yeh et al. (2016) find that sectoral (intensive) studies generally envision greater mitigation potential from structural changes in transport activity and modal choice. Though, even there, it is primarily the switching of passengers and freight from less- to more-efficient travel modes (e.g., cars, trucks and airplanes to buses and trains) that is the main strategy; other actions, such as increasing vehicle load factors (occupancy rates) and outright reductions in travel demand (e.g., as a result of integrated transport, land-use and urban planning), figure much less prominently. Whether these dynamics accurately reflect the actual mitigation potential of structural changes in transport activity and modal choice is a point of investigation. According to the recent IEA-ETP scenarios, the share of avoid (reduction of mobility demand) and shift (shifting to more efficient modes) measures in the reduction of CO₂ emissions from the reference to B2DS scenarios in 2050 amounts to 20% (IEA, 2017a).

The potential and strategies to reduce energy consumption and CO₂ emissions differ significantly among transport modes. In ETP-B2DS, the shares of energy consumption and CO₂ emissions in 2050 for each mode are rather different (see Table 2.8), indicating the challenge of decarbonizing heavy-duty vehicles (HDV, trucks), aviation, and shipping. The reduction of CO₂ emissions in the whole sector from the reference scenario to ETP-B2DS is 60% in 2050, with varying contributions per mode (Table 2.8). Since there is no silver bullet for this deep decarbonization, every possible measure would be required to achieve this stringent emissions outcome. The contribution of various measures for the CO₂ emission reduction from the reference scenario to the IEA-B2DS in 2050 can be decomposed to efficiency improvement (29%), biofuels (36%), electrification (15%), and avoid/shift (20%) (IEA, 2017a). It is noted that the share of electrification becomes larger compared with older studies, reflected by the recent growth of electric vehicle sales worldwide. Another new trend is the allocation of biofuels to each mode of transport. In IEA-B2DS, the total amount of biofuels consumed in the transport sector is 24EJ¹⁰ in 2060, and allocated to LDV (light-duty vehicles, 17%), HDV (35%), aviation (28%), and shipping (21%), that is, more biofuels is allocated to the difficult-to-decarbonize modes (see Table 2.8).

In road transport, incremental vehicle improvements (including engines) are relevant, especially in the short to medium term. Hybrid electric vehicles are also instrumental to enabling the transition from

⁹ In this section, we only discuss the direct emissions from the sector, but the selection of building materials has a significant impact on the reduction of energy and emissions during production, such as shift from the steel and concrete to wood-based materials.

¹⁰ This is estimated for the biofuels produced in a “sustainable manner” from non-food crop feedstocks, which are capable of delivering significant lifecycle GHG emissions savings compared with fossil fuel alternatives, and which do not directly compete with food and feed crops for agricultural land or cause adverse sustainability impacts.

Table 2.8 | Transport sector indicators by mode in 2050 (IEA, 2017a).

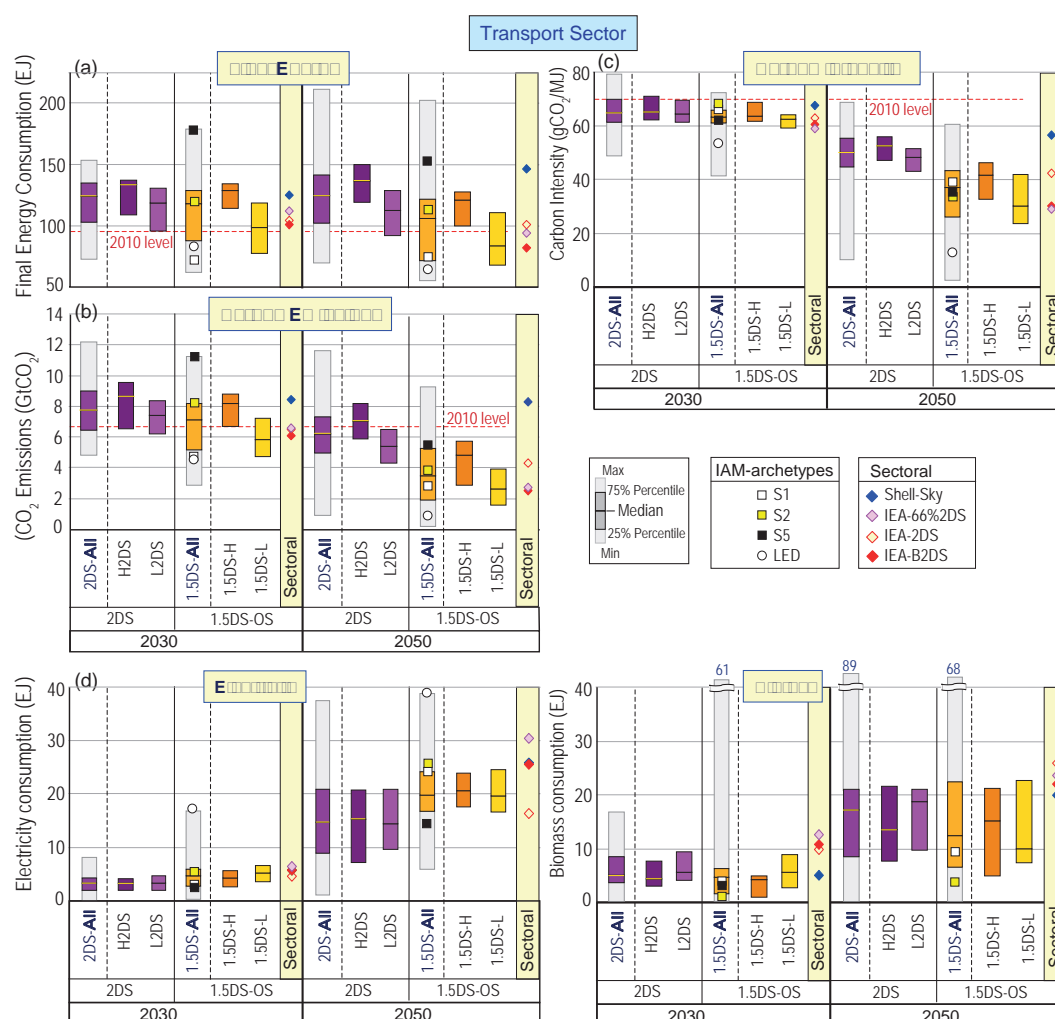
Share of energy consumption, biofuel consumption, CO₂ emissions, and reduction of energy consumption and CO₂ emissions from 2014. (CO₂ emissions are well-to-wheel emissions, including the emission during the fuel production.), LDV: light duty vehicle, HDV: heavy duty vehicle.

	Share of Each Mode (%)			Reduction from 2014 (%)	
	Energy	Biofuel	CO ₂	Energy	CO ₂
LDV	36	17	30	51	81
HDV	33	35	36	8	56
Rail	6	-	-1	-136	107
Aviation	12	28	14	14	56
Shipping	17	21	21	26	29

internal combustion engine vehicles to electric vehicles, especially plug-in hybrid electric vehicles. Electrification is a powerful measure to decarbonize short-distance vehicles (passenger cars and two and three wheelers) and the rail sector. In road freight transport (trucks), systemic improvements (e.g., in supply chains, logistics, and routing) would be effective measures in conjunction with efficiency improvement of vehicles. Shipping and aviation are more challenging to decarbonize, while their demand growth is projected to be higher than other

transport modes. Both modes would need to pursue highly ambitious efficiency improvements and use of low-carbon fuels. In the near and medium term, this would be advanced biofuels while in the long term it could be hydrogen as direct use for shipping or an intermediate product for synthetic fuels for both modes (IEA, 2017a).

The share of low-carbon fuels in the total transport fuel mix increases to 10% and 16% by 2030 and to 40% and 58% by 2050



in 1.5°C-overshoot pathways from IAMs and the IEA-B2DS pathway, respectively. The IEA-B2DS scenario is on the more ambitious side, especially in the share of electricity. Hence, there is wide variation among scenarios, including the IAM pathways, regarding changes in the transport fuel mix over the first half of the century. As seen in Figure 2.23, the projections of energy consumption, CO₂ emissions and carbon intensity are quite different between IAM and ETP scenarios. These differences can be explained by more weight on efficiency improvements and avoid/shift decreasing energy consumption, and the higher share of biofuels and electricity accelerating the speed of decarbonization in ETP scenarios. Although biofuel consumption and electric vehicle sales have increased significantly in recent years, the growth rates projected in these pathways would be unprecedented and far higher than has been experienced to date.

The 1.5°C pathways require an acceleration of the mitigation solutions already featured in 2°C-consistent pathways (e.g., more efficient vehicle technologies operating on lower-carbon fuels), as well as those having received lesser attention in most global transport decarbonization pathways up to now (e.g., mode-shifting and travel demand management). Current-generation, global pathways generally do not include these newer transport sector developments, whereby technological solutions are related to shifts in traveller's behaviour.

2.4.4 Land-Use Transitions and Changes in the Agricultural Sector

The agricultural and land system described together under the umbrella of the AFOLU (agriculture, forestry, and other land use) sector plays an important role in 1.5°C pathways (Clarke et al., 2014; Smith and Bustamante, 2014; Popp et al., 2017). On the one hand, its emissions need to be limited over the course of this century to be in line with pathways limiting warming to 1.5°C (see Sections 2.2-3). On the other hand, the AFOLU system is responsible for food and feed production; for wood production for pulp and construction; for the production of biomass that is used for energy, CDR or other uses; and for the supply of non-provisioning (ecosystem) services (Smith and Bustamante, 2014). Meeting all demands together requires changes in land use, as well as in agricultural and forestry practices, for which a multitude of potential options have been identified (Smith and Bustamante, 2014; Popp et al., 2017) (see also Supplementary Material 2.SM.1.2 and Chapter 4, Section 4.3.1, 4.3.2 and 4.3.7).

This section assesses the transformation of the AFOLU system, mainly making use of pathways from IAMs (see Section 2.1) that are based on quantifications of the SSPs and that report distinct land-use evolutions in line with limiting warming to 1.5°C (Calvin et al., 2017; Fricko et al., 2017; Fujimori, 2017; Kriegler et al., 2017; Popp et al., 2017; Riahi et al., 2017; van Vuuren et al., 2017b; Doelman et al., 2018; Rogelj et al., 2018). The SSPs were designed to vary mitigation challenges (O'Neill et al., 2014) (Cross-Chapter Box 1 in Chapter 1), including for the AFOLU sector (Popp et al., 2017; Riahi et al., 2017). The SSP pathway ensemble hence allows for a structured exploration of AFOLU transitions in the context of climate change mitigation in line with 1.5°C, taking into account technological and socio-economic aspects. Other considerations, like food security, livelihoods and biodiversity, are also of importance when identifying AFOLU strategies. These are

at present only tangentially explored by the SSPs. Further assessments of AFOLU mitigation options are provided in other parts of this report and in the IPCC Special Report on Climate Change and Land (SRCCL). Chapter 4 provides an assessment of bioenergy (including feedstocks, see Section 4.3.1), livestock management (Section 4.3.1), reducing rates of deforestation and other land-based mitigation options (as mitigation and adaptation option, see Section 4.3.2), and BECCS, afforestation and reforestation options (including the bottom-up literature of their sustainable potential, mitigation cost and side effects, Section 4.3.7). Chapter 3 discusses impacts land-based CDR (Cross-Chapter Box 7 in Chapter 3). Chapter 5 assesses the sustainable development implications of AFOLU mitigation, including impacts on biodiversity (Section 5.4). Finally, the SRCCL will undertake a more comprehensive assessment of land and climate change aspects. For the sake of complementarity, this section focusses on the magnitude and pace of land transitions in 1.5°C pathways, as well as on the implications of different AFOLU mitigation strategies for different land types. The interactions with other societal objectives and potential limitations of identified AFOLU measures link to these large-scale evolutions, but these are assessed elsewhere (see above).

Land-use changes until mid-century occur in the large majority of SSP pathways, both under stringent mitigation and in absence of mitigation (Figure 2.24). In the latter case, changes are mainly due to socio-economic drivers like growing demands for food, feed and wood products. General transition trends can be identified for many land types in 1.5°C pathways, which differ from those in baseline scenarios and depend on the interplay with mitigation in other sectors (Figure 2.24) (Popp et al., 2017; Riahi et al., 2017; Rogelj et al., 2018). Mitigation that demands land mainly occurs at the expense of agricultural land for food and feed production. Additionally, some biomass is projected to be grown on marginal land or supplied from residues and waste, but at lower shares. Land for second-generation energy crops (such as *Miscanthus* or poplar) expands by 2030 and 2050 in all available pathways that assume a cost-effective achievement of a 1.5°C temperature goal in 2100 (Figure 2.24), but the scale depends strongly on underlying socio-economic assumptions (see later discussion of land pathway archetypes). Reducing rates of deforestation restricts agricultural expansion, and forest cover can expand strongly in 1.5°C and 2°C pathways alike compared to its extent in no-climate-policy baselines due to reduced deforestation and afforestation and reforestation measures. However, the extent to which forest cover expands varies highly across models in the literature, with some models projecting forest cover to stay virtually constant or decline slightly. This is due to whether afforestation and reforestation is included as a mitigation technology in these pathways and interactions with other sectors.

As a consequence of other land-use changes, pasture land is generally projected to be reduced compared to both baselines in which no climate change mitigation action is undertaken and 2°C-consistent pathways. Furthermore, cropland for food and feed production decreases in most 1.5°C pathways, both compared to a no-climate baseline and relative to 2010. These reductions in agricultural land for food and feed production are facilitated by intensification on agricultural land and in livestock production systems (Popp et al., 2017), as well as changes in consumption patterns (Frank et al., 2017; Fujimori, 2017) (see

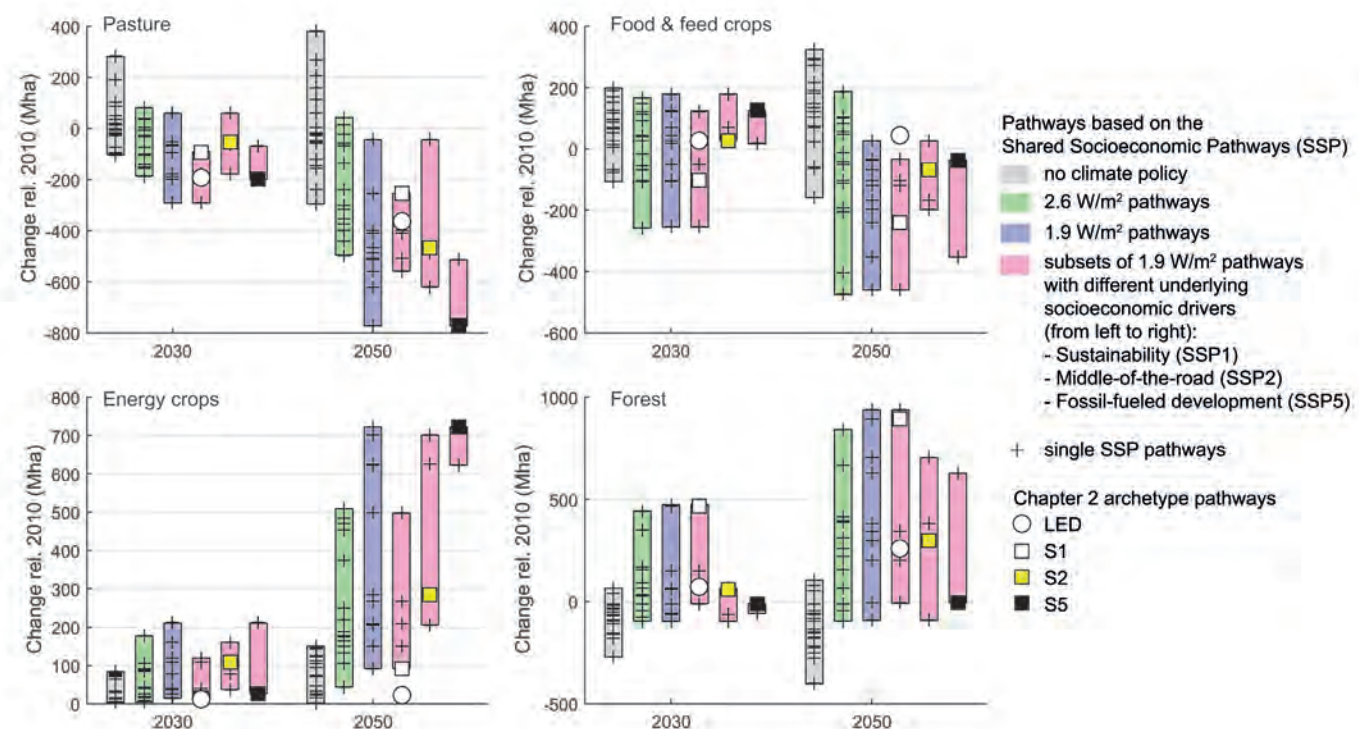


Figure 2.24 | Overview of land-use change transitions in 2030 and 2050, relative to 2010 based on pathways based on the Shared Socio-Economic Pathways (SSPs) (Popp et al., 2017; Riahi et al., 2017; Rogelj et al., 2018). Grey: no-climate-policy baseline; green: 2.6 W m⁻² pathways; blue: 1.9 W m⁻² pathways. Pink: 1.9 W m⁻² pathways grouped per underlying socio-economic assumption (from left to right: SSP1 sustainability, SSP2 middle-of-the-road, SSP5 fossil-fuelled development). Ranges show the minimum–maximum range across the SSPs. Single pathways are shown with plus signs. Illustrative archetype pathways are highlighted with distinct icons. Each panel shows the changes for a different land type. The 1.9 and 2.6 W m⁻² pathways are taken as proxies for 1.5°C and 2°C pathways, respectively. The 2.6 W m⁻² pathways are mostly consistent with the Lower-2°C and Higher-2°C pathway classes. The 1.9 W m⁻² pathways are consistent with the 1.5°C-low-OS (mostly SSP1 and SSP2) and 1.5°C-high-OS (SSP5) pathway classes. In 2010, pasture was estimated to cover about 3–3.5 103 Mha, food and feed crops about 1.5–1.6 103 Mha, energy crops about 0–14 Mha and forest about 3.7–4.2 103 Mha, across the models that reported SSP pathways (Popp et al., 2017). When considering pathways limiting warming to 1.5°C with no or limited overshoot, the full set of scenarios shows a conversion of 50–1100 Mha of pasture into 0–600 Mha for energy crops, a 200 Mha reduction to 950 Mha increase forest, and a 400 Mha decrease to a 250 Mha increase in non-pasture agricultural land for food and feed crops by 2050 relative to 2010. The large range across the literature and the understanding of the variations across models and assumptions leads to *medium confidence* in the size of these ranges.

also Chapter 4, Section 4.3.2 for an assessment of these mitigation options). For example, in a scenario based on rapid technological progress (Kriegler et al., 2017), global average cereal crop yields in 2100 are assumed to be above 5 tDM ha⁻¹ yr⁻¹ in mitigation scenarios aiming at limiting end-of-century radiative forcing to 4.5 or 2.6 W m⁻², compared to 4 tDM ha⁻¹ yr⁻¹ in the SSP5 baseline to ensure the same food production. Similar improvements are present in 1.5°C variants of such scenarios. Historically, cereal crop yields are estimated at 1 tDM ha⁻¹ yr⁻¹ and about 3 tDM ha⁻¹ yr⁻¹ in 1965 and 2010, respectively (calculations based on FAOSTAT, 2018). For aggregate energy crops, models assume 4.2–8.9 tDM ha⁻¹ yr⁻¹ in 2010, increasing to about 6.9–17.4 tDM ha⁻¹ yr⁻¹ in 2050, which fall within the range found in the bottom-up literature yet depend on crop, climatic zone, land quality and plot size (Searle and Malins, 2014).

The pace of projected land transitions over the coming decades can differ strongly between 1.5°C and baseline scenarios without climate change mitigation and from historical trends (Table 2.9). However, there is uncertainty in the sign and magnitude of these future land-use changes (Prestele et al., 2016; Popp et al., 2017; Doelman et al., 2018). The pace of projected cropland changes overlaps with historical trends over the past four decades, but in several cases also goes well beyond this range. By the 2030–2050 period, the projected reductions

in pasture and potentially strong increases in forest cover imply a reversed dynamic compared to historical and baseline trends. This suggests that distinct policy and government measures would be needed to achieve forest increases, particularly in a context of projected increased bioenergy use.

Changes in the AFOLU sector are driven by three main factors: demand changes, efficiency of production, and policy assumptions (Smith et al., 2013; Popp et al., 2017). Demand for agricultural products and other land-based commodities is influenced by consumption patterns (including dietary preferences and food waste affecting demand for food and feed) (Smith et al., 2013; van Vuuren et al., 2018), demand for forest products for pulp and construction (including less wood waste), and demand for biomass for energy production (Lambin and Meyfroidt, 2011; Smith and Bustamante, 2014). Efficiency of agricultural and forestry production relates to improvements in agricultural and forestry practices (including product cascades, by-products and more waste- and residue-based biomass for energy production), agricultural and forestry yield increases, and intensification of livestock production systems leading to higher feed efficiency and changes in feed composition (Havlik et al., 2014; Weindl et al., 2015). Policy assumptions relate to the level of land protection, the treatment of food waste, policy choices about the timing of mitigation action (early vs late), the choice and

Table 2.9 | Annual pace of land-use change in baseline, 2°C and 1.5°C pathways.

All values in Mha yr⁻¹. The 2.6 W m⁻² pathways are mostly consistent with the Lower-2°C and Higher-2°C pathway classes. The 1.9 W m⁻² pathways are broadly consistent with the 1.5°C-low-OS (mostly SSP1 and SSP2) and 1.5°C-high-OS (SSP5) pathway classes. Baseline projections reflect land-use developments projected by integrated assessment models under the assumptions of the Shared Socio-Economic Pathways (SSPs) in absence of climate policies (Popp et al., 2017; Riahi et al., 2017; Rogelj et al., 2018). Values give the full range across SSP scenarios. According to the Food and Agriculture Organization of the United Nations (FAOSTAT, 2018), 4.9 billion hectares (approximately 40% of the land surface) was under agricultural use in 2005, either as cropland (1.5 billion hectares) or pasture (3.4 billion hectares). FAO data in the table are equally from FAOSTAT (2018).

Annual Pace of Land-Use Change [Mha yr ⁻¹]					
Land Type	Pathway	Time Window		Historical	
		2010–2030	2030–2050	1970–1990	1990–2010
Pasture	1.9 W m ⁻²	[−14.6/3.0]	[−28.7/−5.2]	8.7 Permanent meadows and pastures (FAO)	0.9 Permanent meadows and pastures (FAO)
	2.6 W m ⁻²	[−9.3/4.1]	[−21.6/0.4]		
	Baseline	[−5.1/14.1]	[−9.6/9.0]		
Cropland for food, feed and material	1.9 W m ⁻²	[−12.7/9.0]	[−18.5/0.1]		
	2.6 W m ⁻²	[−12.9/8.3]	[−16.8/2.3]		
	Baseline	[−5.3/9.9]	[−2.7/6.7]		
Cropland for energy	1.9 W m ⁻²	[0.7/10.5]	[3.9/34.8]		
	2.6 W m ⁻²	[0.2/8.8]	[2.0/22.9]		
	Baseline	[0.2/4.2]	[−0.2/6.1]		
Total cropland (Sum of cropland for food and feed & energy)	1.9 W m ⁻²	[−6.8/12.8]	[−5.8/26.7]	4.6 Arable land and Permanent crops	0.9 Arable land and Permanent crops
	2.6 W m ⁻²	[−8.4/9.3]	[−7.1/17.8]		
	Baseline	[−3.0/11.3]	[0.6/11.0]		
Forest	1.9 W m ⁻²	[−4.8/23.7]	[0.0/34.3]	N.A. Forest (FAO)	−5.6 Forest (FAO)
	2.6 W m ⁻²	[−4.7/22.2]	[−2.4/31.7]		
	Baseline	[−13.6/3.3]	[−6.5/4.3]		

preference of land-based mitigation options (for example, the inclusion of afforestation and reforestation as mitigation options), interactions with other sectors (Popp et al., 2017), and trade (Schmitz et al., 2012; Wiebe et al., 2015).

A global study (Stevanović et al., 2017) reported similar GHG reduction potentials for both production-side (agricultural production measures in combination with reduced deforestation) and consumption-side (diet change in combination with lower shares of food waste) measures on the order of 40% in 2100¹¹ (compared to a baseline scenario without land-based mitigation). Lower consumption of livestock products by 2050 could also substantially reduce deforestation and cumulative carbon losses (Weindl et al., 2017). On the supply side, minor productivity growth in extensive livestock production systems is projected to lead to substantial CO₂ emission abatement, but the emission-saving potential of productivity gains in intensive systems is limited, mainly due to trade-offs with soil carbon stocks (Weindl et al., 2017). In addition, even within existing livestock production systems, a transition from extensive to more productive systems bears substantial GHG abatement potential, while improving food availability (Gerber et al., 2013; Havlik et al., 2014). Many studies highlight the capability of agricultural intensification for reducing GHG emissions in the AFOLU sector or even enhancing terrestrial carbon stocks (Valin et al., 2013; Popp et al., 2014a; Wise et al., 2014). Also the importance of immediate and global land-use regulations for a comprehensive reduction of

land-related GHG emissions (especially related to deforestation) has been shown by several studies (Calvin et al., 2017; Fricko et al., 2017; Fujimori, 2017). Ultimately, there are also interactions between these three factors and the wider society and economy, for example, if CDR technologies that are not land-based are deployed (like direct air capture – DACCS, see Chapter 4, Section 4.3.7) or if other sectors over- or underachieve their projected mitigation contributions (Clarke et al., 2014). Variations in these drivers can lead to drastically different land-use implications (Popp et al., 2014b) (Figure 2.24).

Stringent mitigation pathways inform general GHG dynamics in the AFOLU sector. First, CO₂ emissions from deforestation can be abated at relatively low carbon prices if displacement effects in other regions (Calvin et al., 2017) or other land-use types with high carbon density (Calvin et al., 2014; Popp et al., 2014a; Kriegler et al., 2017) can be avoided. However, efficiency and costs of reducing rates of deforestation strongly depend on governance performance, institutions and macroeconomic factors (Wang et al., 2016). Secondly, besides CO₂ reductions, the land system can play an important role for overall CDR efforts (Rogelj et al., 2018) via BECCS, afforestation and reforestation, or a combination of options. The AFOLU sector also provides further potential for active terrestrial carbon sequestration, for example, via land restoration, improved management of forest and agricultural land (Griscom et al., 2017), or biochar applications (Smith, 2016) (see also Chapter 4, Section 4.3.7). These options have so far

¹¹ Land-based mitigation options on the supply and the demand side are assessed in 4.3.2, and CDR options with a land component in 4.3.7. Chapter 5 (Section 5.4) assesses the implications of land-based mitigation for related SDGs, e.g., food security.

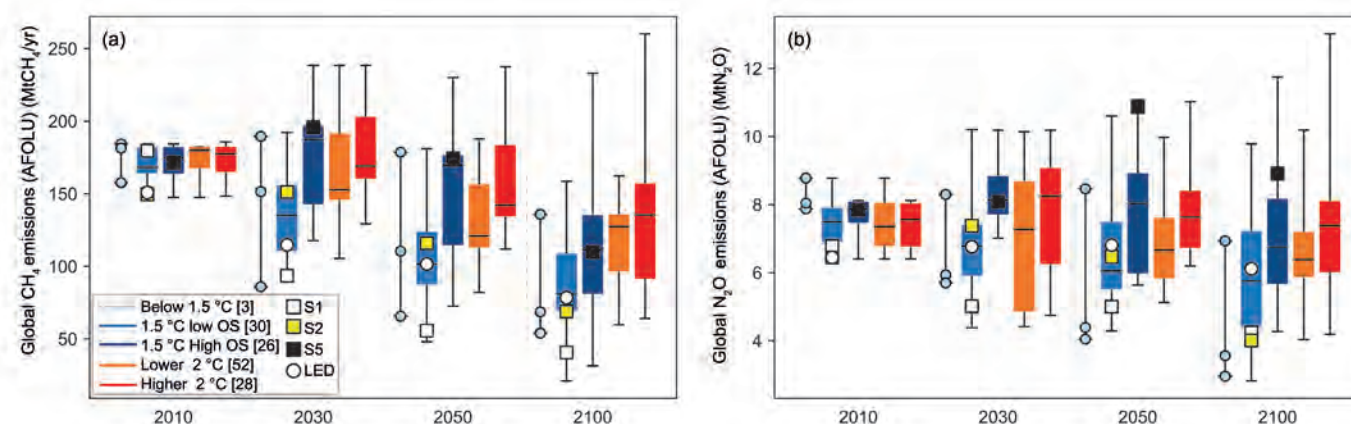


Figure 2.25 | Agricultural emissions in transformation pathways. Global agricultural (a) CH_4 and (b) N_2O emissions. Box plots show median, interquartile range and full range. Classes are defined in Section 2.1.

not been extensively integrated in the mitigation pathway literature (see Supplementary Material 2.SM.1.2), but in theory their availability would impact the deployment of other CDR technologies, like BECCS (Section 2.3.4) (Strefler et al., 2018a). These interactions will be discussed further in the SRCCL.

Residual agricultural non- CO_2 emissions of CH_4 and N_2O play an important role for temperature stabilization pathways, and their relative importance increases in stringent mitigation pathways in which CO_2 is reduced to net zero emissions globally (Gernaat et al., 2015; Popp et al., 2017; Stevanović et al., 2017; Rogelj et al., 2018), for example, through their impact on the remaining carbon budget (Section 2.2). Although agricultural non- CO_2 emissions show marked reduction potentials in 2°C-consistent pathways, complete elimination of these emission sources does not occur in IAMs based on the evolution of agricultural practice assumed in integrated models (Figure 2.25) (Gernaat et al., 2015). Methane emissions in 1.5°C pathways are reduced through improved agricultural management (e.g., improved management of water in rice production, manure and herds, and better livestock quality through breeding and improved feeding practices) as well as dietary shifts away from emissions-intensive livestock products. Similarly, N_2O emissions decrease due to improved N-efficiency and manure management (Frank et al., 2018). However, high levels of bioenergy production can also result in increased N_2O emissions (Kriegler et al., 2017), highlighting the importance of appropriate management approaches (Davis et al., 2013). Residual agricultural emissions can be further reduced by limiting demand for GHG-intensive foods through shifts to healthier and more sustainable diets (Tilman and Clark, 2014; Erb et al., 2016b; Springmann et al., 2016) and reductions in food waste (Bajželj et al., 2014; Muller et al., 2017; Popp et al., 2017) (see also Chapter 4 and SRCCL). Finally, several mitigation measures that could affect these agricultural non- CO_2 emissions are not, or only to a limited degree, considered in the current integrated pathway literature (see Supplementary Material 2.SM.1.2). Such measures (like plant-based and synthetic proteins, methane inhibitors and vaccines in livestock, alternate wetting and drying in paddy rice, or nitrification inhibitors) are very diverse and differ in their development or deployment stages. Their potentials have not been explicitly assessed here.

Pathways consistent with 1.5°C rely on one or more of the three strategies highlighted above (demand changes, efficiency gains, and

policy assumptions), and can apply these in different configurations. For example, among the four illustrative archetypes used in this chapter (Section 2.1), the LED and S1 pathways focus on generally low resource and energy consumption (including healthy diets with low animal-calorie shares and low food waste) as well as significant agricultural intensification in combination with high levels of nature protection. Under such assumptions, comparably small amounts of land are needed for land-demanding mitigation activities such as BECCS and afforestation and reforestation, leaving the land footprint for energy crops in 2050 virtually the same compared to 2010 levels for the LED pathway. In contrast, future land-use developments can look very different under the resource- and energy-intensive S5 pathway that includes less healthy diets with high animal shares and high shares of food waste (Tilman and Clark, 2014; Springmann et al., 2016) combined with a strong orientation towards technology solutions to compensate for high reliance on fossil-fuel resources and associated high levels of GHG emissions in the baseline. In such pathways, climate change mitigation strategies strongly depend on the availability of CDR through BECCS (Humpenöder et al., 2014). As a consequence, the S5 pathway sources significant amounts of biomass through bioenergy crop expansion in combination with agricultural intensification. Also, further policy assumptions can strongly affect land-use developments, highlighting the importance for land use of making appropriate policy choices. For example, within the SSP set, some pathways rely strongly on a policy to incentivize afforestation and reforestation for CDR together with BECCS, which results in an expansion of forest area and a corresponding increase in terrestrial carbon stock. Finally, the variety of pathways illustrates how policy choices in the AFOLU and other sectors strongly affect land-use developments and associated sustainable development interactions (Chapter 5, Section 5.4) in 1.5°C pathways.

The choice of strategy or mitigation portfolio impacts the GHG dynamics of the land system and other sectors (see Section 2.3), as well as the synergies and trade-offs with other environmental and societal objectives (see Section 2.5.3 and Chapter 5, Section 5.4). For example, AFOLU developments in 1.5°C pathways range from strategies that differ by almost an order of magnitude in their projected land requirements for bioenergy (Figure 2.24), and some strategies would allow an increase in forest cover over the 21st century compared to strategies under which forest cover remains approximately constant.

High agricultural yields and application of intensified animal husbandry, implementation of best-available technologies for reducing non-CO₂ emissions, or lifestyle changes including a less-meat-intensive diet and less CO₂-intensive transport modes, have been identified as allowing for such a forest expansion and reduced footprints from bioenergy without compromising food security (Frank et al., 2017; Doelman et al., 2018; van Vuuren et al., 2018).

The IAMs used in the pathways underlying this assessment (Popp et al., 2017; Riahi et al., 2017; Rogelj et al., 2018) do not include all potential land-based mitigation options and side-effects, and their results are hence subject to uncertainty. For example, recent research has highlighted the potential impact of forest management practices on land carbon content (Erb et al., 2016a; Naudts et al., 2016) and the uncertainty surrounding future crop yields (Haberl et al., 2013; Searle and Malins, 2014) and water availability (Liu et al., 2014). These aspects are included in IAMs in varying degrees but were not assessed in this report. Furthermore, land-use modules of some IAMs can depict spatially resolved climate damages to agriculture (Nelson et al., 2014), but this option was not used in the SSP quantifications (Riahi et al., 2017). Damages (e.g., due to ozone exposure or varying indirect fertilization due to atmospheric N and Fe deposition (e.g., Shindell et al., 2012; Mahowald et al., 2017) are also not included. Finally, this assessment did not look into the literature of agricultural sector models which could provide important additional detail and granularity to the discussion presented here.¹² This limits their ability to capture the full mitigation potentials and benefits between scenarios. An in-depth assessment of these aspects lies outside the scope of this Special Report. However, their existence affects the confidence assessment of the AFOLU transition in 1.5°C pathways.

Despite the limitations of current modelling approaches, there is *high agreement* and *robust evidence* across models and studies that the AFOLU sector plays an important role in stringent mitigation pathways. The findings from these multiple lines of evidence also result in *high confidence* that AFOLU mitigation strategies can vary significantly based on preferences and policy choices, facilitating the exploration of strategies that can achieve multiple societal objectives simultaneously (see also Section 2.5.3). At the same time, given the many uncertainties and limitations, only *low to medium confidence* can be attributed by this assessment to the more extreme AFOLU developments found in the pathway literature, and *low to medium confidence* to the level of residual non-CO₂ emissions.

2.5 Challenges, Opportunities and Co-Impacts of Transformative Mitigation Pathways

This section examines aspects other than climate outcomes of 1.5°C mitigation pathways. Focus is given to challenges and opportunities related to policy regimes, price of carbon and co-impacts, including sustainable development issues, which can be derived from the existing integrated pathway literature. Attention is also given to uncertainties and critical assumptions underpinning mitigation pathways. The

challenges and opportunities identified in this section are further elaborated Chapter 4 (e.g., policy choice and implementation) and Chapter 5 (e.g., sustainable development). The assessment indicates unprecedented policy and geopolitical challenges.

2.5.1 Policy Frameworks and Enabling Conditions

Moving from a 2°C to a 1.5°C pathway implies bold integrated policies that enable higher socio-technical transition speeds, larger deployment scales, and the phase-out of existing systems that may lock in emissions for decades (*high confidence*) (Geels et al., 2017; Kuramochi et al., 2017; Rockström et al., 2017; Vogt-Schilb and Hallegatte, 2017; Kriegler et al., 2018a; Michaelowa et al., 2018). This requires higher levels of transformative policy regimes in the near term, which allow deep decarbonization pathways to emerge and a net zero carbon energy–economy system to emerge in the 2040–2060 period (Rogelj et al., 2015b; Bataille et al., 2016b). This enables accelerated levels of technological deployment and innovation (Geels et al., 2017; IEA, 2017a; Grubler et al., 2018) and assumes more profound behavioural, economic and political transformation (Sections 2.3, 2.4 and 4.4). Despite inherent levels of uncertainty attached to modelling studies (e.g., related to climate and carbon cycle response), studies stress the urgency for transformative policy efforts to reduce emissions in the short term (Riahi et al., 2015; Kuramochi et al., 2017; Rogelj et al., 2018).

The available literature indicates that mitigation pathways in line with 1.5°C pathways would require stringent and integrated policy interventions (*very high confidence*). Higher policy ambition often takes the form of stringent economy-wide emission targets (and resulting peak-and-decline of emissions), larger coverage of NDCs to more gases and sectors (e.g., land-use, international aviation), much lower energy and carbon intensity rates than historically seen, carbon prices much higher than the ones observed in real markets, increased climate finance, global coordinated policy action, and implementation of additional initiatives (e.g., by non-state actors) (Sections 2.3, 2.4 and 2.5.2). The diversity (beyond explicit carbon pricing) and effectiveness of policy portfolios are of prime importance, particularly in the short-term (Mundaca and Markandya, 2016; Kuramochi et al., 2017; OECD, 2017; Kriegler et al., 2018a; Michaelowa et al., 2018). For instance, deep decarbonization pathways in line with a 2°C target (covering 74% of global energy-system emissions) include a mix of stringent regulation (e.g., building codes, minimum performance standards), carbon pricing mechanisms and R&D (research and development) innovation policies (Bataille et al., 2016a). Explicit carbon pricing, direct regulation and public investment to enable innovation are critical for deep decarbonization pathways (Grubb et al., 2014). Effective planning (including compact city measures) and integrated regulatory frameworks are also key drivers in the IEA-ETP B2DS study for the transport sector (IEA, 2017a). Effective urban planning can reduce GHG emissions from urban transport between 20% and 50% (Creutzig, 2016). Comprehensive policy frameworks would be needed if the decarbonization of the power system is pursued while increasing end-use electrification (including transport) (IEA, 2017a). Technology policies (e.g., feed-in-tariffs), financing instruments, carbon pricing

¹² For example, the GLEAM (<http://www.fao.org/gleam/en/>) model from the UN Food and Agricultural Organisation (FAO).

and system integration management driving the rapid adoption of renewable energy technologies are critical for the decarbonization of electricity generation (Bruckner et al., 2014; Luderer et al., 2014; Creutzig et al., 2017; Pietzcker et al., 2017). Likewise, low-carbon and resilient investments are facilitated by a mix of coherent policies, including fiscal and structural reforms (e.g., labour markets), public procurement, carbon pricing, stringent standards, information schemes, technology policies, fossil-fuel subsidy removal, climate risk disclosure, and land-use and transport planning (OECD, 2017). Pathways in which CDR options are restricted emphasize the strengthening of near-term policy mixes (Luderer et al., 2013; Kriegler et al., 2018a). Together with the decarbonization of the supply side, ambitious policies targeting fuel switching and energy efficiency improvements on the demand side play a major role across mitigation pathways (Clarke et al., 2014; Kriegler et al., 2014b; Riahi et al., 2015; Kuramochi et al., 2017; Brown and Li, 2018; Rogelj et al., 2018; Wachsmuth and Duscha, 2018).

The combined evidence suggests that aggressive policies addressing energy efficiency are central in keeping 1.5°C within reach and lowering energy system and mitigation costs (*high confidence*) (Luderer et al., 2013; Rogelj et al., 2013b, 2015b; Grubler et al., 2018). Demand-side policies that increase energy efficiency or limit energy demand at a higher rate than historically observed are critical enabling factors for reducing mitigation costs in stringent mitigation pathways across the board (Luderer et al., 2013; Rogelj et al., 2013b, 2015b; Clarke et al., 2014; Bertram et al., 2015a; Bataille et al., 2016b). Ambitious sector-specific mitigation policies in industry, transportation and residential sectors are needed in the short run for emissions to peak in 2030 (Méjean et al., 2018). Stringent demand-side policies (e.g., tightened efficiency standards for buildings and appliances) driving the expansion, efficiency and provision of high-quality energy services are essential to meet a 1.5°C mitigation target while reducing the reliance on CDR (Grubler et al., 2018). A 1.5°C pathway for the transport sector is possible using a mix of additional and stringent policy actions preventing (or reducing) the need for transport, encouraging shifts towards efficient modes of transport, and improving vehicle-fuel efficiency (Gota et al., 2018). Stringent demand-side policies also reduce the need for CCS (Wachsmuth and Duscha, 2018). Even in the presence of weak near term policy frameworks, increased energy efficiency lowers mitigation costs noticeably compared to pathways with reference energy intensity (Bertram et al., 2015a). Common issues in the literature relate to the rebound effect, the potential overestimation of the effectiveness of energy efficiency policy, and policies to counteract the rebound (Saunders, 2015; van den Bergh, 2017; Grubler et al., 2018) (Sections 2.4 and 4.4).

SSP-based modelling studies underline that socio-economic and climate policy assumptions strongly influence mitigation pathway characteristics and the economics of achieving a specific climate target (*very high confidence*) (Bauer et al., 2017; Guivarch and Rogelj, 2017; Riahi et al., 2017; Rogelj et al., 2018). SSP assumptions related to economic growth and energy intensity are critical determinants of projected CO₂ emissions (Marangoni et al., 2017). A multimodel inter-comparison study found that mitigation challenges in line with a 1.5°C target vary substantially across SSPs and policy assumptions (Rogelj et al., 2018). Under SSP1-SPA1 (sustainability) and SSP2-SPA2 (middle-of-the-road), the majority of IAMs were capable of producing

1.5°C pathways. On the contrary, none of the IAMs contained in the SR1.5 database could produce a 1.5°C pathway under SSP3-SPA3 assumptions. Preventing elements include, for instance, climate policy fragmentation, limited control of land-use emissions, heavy reliance on fossil fuels, unsustainable consumption and marked inequalities (Rogelj et al., 2018). Dietary aspects of the SSPs are also critical: climate-friendly diets were contained in 'sustainability' (SSP1) and meat-intensive diets in SSP3 and SSP5 (Popp et al., 2017). CDR requirements are reduced under 'sustainability' related assumptions (Strefler et al., 2018b). These are major policy-related reasons for why SSP1-SPA1 translates into relatively low mitigation challenges whereas SSP3-SPA3 and SSP5-SPA5 entail futures that pose the highest socio-technical and economic challenges. SSPs/SPAs assumptions indicate that policy-driven pathways that encompass accelerated change away from fossil fuels, large-scale deployment of low-carbon energy supplies, improved energy efficiency and sustainable consumption lifestyles reduce the risks of climate targets becoming unreachable (Clarke et al., 2014; Riahi et al., 2015, 2017; Marangoni et al., 2017; Rogelj et al., 2017, 2018; Strefler et al., 2018b).

Policy assumptions that lead to weak or delayed mitigation action from what would be possible in a fully cooperative world strongly influence the achievability of mitigation targets (*high confidence*) (Luderer et al., 2013; Rogelj et al., 2013b; OECD, 2017; Holz et al., 2018a; Strefler et al., 2018b). Such regimes also include current NDCs (Fawcett et al., 2015; Aldy et al., 2016; Rogelj et al., 2016a, 2017; Hof et al., 2017; van Soest et al., 2017), which have been reported to make achieving a 2°C pathway unattainable without CDR (Strefler et al., 2018b). Not strengthening NDCs would make it very challenging to keep 1.5°C within reach (see Section 2.3 and Cross-Chapter Box 11 in Chapter 4). One multimodel inter-comparison study (Luderer et al., 2016b, 2018) explored the effects on 1.5°C pathways assuming the implementation of current NDCs until 2030 and stringent reductions thereafter. It finds that delays in globally coordinated actions lead to various models reaching no 1.5°C pathways during the 21st century. Transnational emission reduction initiatives (TERIs) outside the UNFCCC have also been assessed and found to overlap (70–80%) with NDCs and be inadequate to bridge the gap between NDCs and a 2°C pathway (Roelfsema et al., 2018). Weak and fragmented short-term policy efforts use up a large share of the long-term carbon budget before 2030–2050 (Bertram et al., 2015a; van Vuuren et al., 2016) and increase the need for the full portfolio of mitigation measures, including CDR (Clarke et al., 2014; Riahi et al., 2015; Xu and Ramanathan, 2017). Furthermore, fragmented policy scenarios also exhibit 'carbon leakage' via energy and capital markets (Arroyo-Currás et al., 2015; Kriegler et al., 2015b). A lack of integrated policy portfolios can increase the risks of trade-offs between mitigation approaches and sustainable development objectives (see Sections 2.5.3 and 5.4). However, more detailed analysis is needed about realistic (less disruptive) policy trajectories until 2030 that can strengthen near-term mitigation action and meaningfully decrease post-2030 challenges (see Chapter 4, Section 4.4).

Whereas the policy frameworks and enabling conditions identified above pertain to the 'idealized' dimension of mitigation pathways, aspects related to 1.5°C mitigation pathways in practice are of prime importance. For example, issues related to second-best stringency levels, international cooperation, public acceptance, distributional

consequences, multilevel governance, non-state actions, compliance levels, capacity building, rebound effects, linkages across highly heterogeneous policies, sustained behavioural change, finance and intra- and inter-generational issues need to be considered (see Chapter 4, Section 4.4) (Bataille et al., 2016a; Mundaca and Markandya, 2016; Baranzini et al., 2017; MacDougall et al., 2017; van den Bergh, 2017; Vogt-Schilb and Hallegatte, 2017; Chan et al., 2018; Holz et al., 2018a; Klinsky and Winkler, 2018; Michaelowa et al., 2018; Patterson et al., 2018). Furthermore, policies interact with a wide portfolio of pre-existing policy instruments that address multiple areas (e.g., technology markets, economic growth, poverty alleviation, climate adaptation) and deal with various market failures (e.g., information asymmetries) and behavioural aspects (e.g., heuristics) that prevent or hinder mitigation actions (Kolstad et al., 2014; Mehling and Tvinneim, 2018). The socio-technical transition literature points to multiple complexities in real-world settings that prevent reaching 'idealized' policy conditions but at the same time can still accelerate transformative change through other co-evolutionary processes of technology and society (Geels et

al., 2017; Rockström et al., 2017). Such co-processes are complex and go beyond the role of policy (including carbon pricing) and comprise the role of citizens, businesses, stakeholder groups or governments, as well as the interplay of institutional and socio-political dimensions (Michaelowa et al., 2018; Veland et al., 2018). It is argued that large system transformations, similar to those in 1.5°C pathways, require prioritizing an evolutionary and behavioural framework in economic theory rather than an optimization or equilibrium framework as is common in current IAMs (Grubb et al., 2014; Patt, 2017). Accumulated know-how, accelerated innovation and public investment play a key role in (rapid) transitions (see Sections 4.2 and 4.4) (Geels et al., 2017; Michaelowa et al., 2018).

In summary, the emerging literature supports the AR5 on the need for integrated, robust and stringent policy frameworks targeting both the supply and demand-side of energy-economy systems (*high confidence*). Continuous ex-ante policy assessments provide learning opportunities for both policy makers and stakeholders.

Cross-Chapter Box 5 | Economics of 1.5°C Pathways and the Social Cost of Carbon

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Two approaches have been commonly used to assess alternative emissions pathways: **cost-effectiveness analysis (CEA)** and **cost-benefit analysis (CBA)**. **CEA** aims at identifying emissions pathways minimising the total mitigation costs of achieving a given warming or GHG limit (Clarke et al., 2014). **CBA** has the goal to identify the optimal emissions trajectory minimising the discounted flows of abatement expenditures and monetized climate change damages (Boardman et al., 2006; Stern, 2007). A third concept, the **Social Cost of Carbon (SCC)** measures the total net damages of an extra metric ton of CO₂ emissions due to the associated climate change (Nordhaus, 2014; Pizer et al., 2014; Rose et al., 2017a). Negative and positive impacts are monetized, discounted and the net value is expressed as an equivalent loss of consumption today. The SCC can be evaluated for any emissions pathway under policy consideration (Rose, 2012; NASEM, 2016, 2017).

Along the optimal trajectory determined by CBA, the SCC equals the discounted value of the marginal abatement cost of a metric ton of CO₂ emissions. Equating the present value of future damages and marginal abatement costs includes a number of critical value judgements in the formulation of the social welfare function (SWF), particularly in how non-market damages and the distribution of damages across countries and individuals and between current and future generations are valued (Kolstad et al., 2014). For example, since climate damages accrue to a larger extent farther in the future and can persist for many years, assumptions and approaches to determine the social discount rate (normative 'prescriptive' vs. positive 'descriptive') and social welfare function (e.g., discounted utilitarian SWF vs. undiscounted prioritarian SWF) can heavily influence CBA outcomes and associated estimates of SCC (Kolstad et al., 2014; Pizer et al., 2014; Adler and Treich, 2015; Adler et al., 2017; NASEM, 2017; Nordhaus, 2017; Rose et al., 2017a).

In CEA, the marginal abatement cost of carbon is determined by the climate goal under consideration. It equals the shadow price of carbon associated with the goal which in turn can be interpreted as the willingness to pay for imposing the goal as a political constraint. Emissions prices are usually expressed in carbon (equivalent) prices using the GWP-100 metric as the exchange rate for pricing emissions of non-CO₂ GHGs controlled under internationally climate agreements (like CH₄, N₂O and fluorinated gases, see Cross-Chapter Box 2 in Chapter 1).¹³ Since policy goals like the goals of limiting warming to 1.5°C or well below 2°C do not directly result from a money metric trade-off between mitigation and damages, associated shadow prices can differ from the SCC in a CBA. In CEA, value judgments are to a large extent concentrated in the choice of climate goal and related implications, while more explicit assumptions about social values are required to perform CBA. For example, in CEA assumptions about the social discount rate no longer affect the overall abatement levels now set by the climate goal, but the choice and timing of investments in individual measures to reach these levels.

¹³ Also other metrics to compare emissions have been suggested and adopted by governments nationally (Kandlikar, 1995; Marten et al., 2015; Shindell, 2015; IWG, 2016).

Cross Chapter Box 5 (continued)

Although CBA-based and CEA-based assessment are both subject to large uncertainty about socio-techno-economic trends, policy developments and climate response, the range of estimates for the SCC along an optimal trajectory determined by CBA is far wider than for estimates of the shadow price of carbon in CEA-based approaches. In CBA, the value judgments about inter- and intra-generational equity combined with uncertainties in the climate damage functions assumed, including their empirical basis, are important (Pindyck, 2013; Stern, 2013; Revesz et al., 2014). In a CEA-based approach, the value judgments about the aggregate welfare function matter less, and uncertainty about climate response and impacts can be tied into various climate targets and related emissions budgets (Clarke et al., 2014).

The CEA- and CBA-based carbon cost estimates are derived with a different set of tools. They are all summarised as integrated assessment models (IAMs) but in fact are of very different nature (Weyant, 2017). Detailed process IAMs such as AIM (Fujimori, 2017), GCAM (Thomson et al., 2011; Calvin et al., 2017), IMAGE (van Vuuren et al., 2011b, 2017b), MESSAGE-GLOBIOM (Riahi et al., 2011; Havlik et al., 2014; Fricko et al., 2017), REMIND-MagPIE (Popp et al., 2010; Luderer et al., 2013; Kriegler et al., 2017) and WITCH (Bosetti et al., 2006, 2008, 2009) include a process-based representation of energy and land systems, but in most cases lack a comprehensive representation of climate damages, and are typically used for CEA. Diagnostic analyses across CBA-IAMs indicate important dissimilarities in modelling assembly, implementation issues and behaviour (e.g., parametric uncertainty, damage responses, income sensitivity) that need to be recognized to better understand SCC estimates (Rose et al., 2017a).

CBA-IAMs such as DICE (Nordhaus and Boyer, 2000; Nordhaus, 2013, 2017), PAGE (Hope, 2006) and FUND (Tol, 1999; Anthoff and Tol, 2009) attempt to capture the full feedback from climate response to socio-economic damages in an aggregated manner, but are usually much more stylised than detailed process IAMs. In a nutshell, the methodological framework for estimating SCC involves projections of population growth, economic activity and resulting emissions; computations of atmospheric composition and global mean temperatures as a result of emissions; estimations of physical impacts of climate changes; monetization of impacts (positive and negative) on human welfare; and the discounting of the future monetary value of impacts to year of emission (Kolstad et al., 2014; Revesz et al., 2014; NASEM, 2017; Rose et al., 2017a). There has been a discussion in the literature to what extent CBA-IAMs underestimate the SCC due to, for example, a limited treatment or difficulties in addressing damages to human well-being, labour productivity, value of capital stock, ecosystem services and the risks of catastrophic climate change for future generations (Ackerman and Stanton, 2012; Revesz et al., 2014; Moore and Diaz, 2015; Stern, 2016). However, there has been progress in 'bottom-up' empirical analyses of climate damages (Hsiang et al., 2017), the insights of which could be integrated into these models (Dell et al., 2014). Most of the models used in Chapter 2 on 1.5°C mitigation pathways are detailed process IAMs and thus deal with CEA.

An important question is how results from CEA- and CBA-type approaches can be compared and synthesized. Such synthesis needs to be done with care, since estimates of the shadow price of carbon under the climate goal and SCC estimates from CBA might not be directly comparable due to different tools, approaches and assumptions used to derive them. Acknowledging this caveat, the SCC literature has identified a range of factors, assumptions and value judgements that support SCC values above \$100 tCO₂⁻¹ that are also found as net present values of the shadow price of carbon in 1.5°C pathways. These factors include accounting for tipping points in the climate system (Lemoine and Traeger, 2014; Cai et al., 2015; Lontzek et al., 2015), a low social discount rate (Nordhaus, 2007a; Stern, 2007) and inequality aversion (Schmidt et al., 2013; Dennig et al., 2015; Adler et al., 2017).

The SCC and the shadow price of carbon are not merely theoretical concepts but used in regulation (Pizer et al., 2014; Revesz et al., 2014; Stiglitz et al., 2017). As stated by the report of the High-Level Commission on Carbon Pricing (Stiglitz et al., 2017), in the real world there is a distinction to be made between the implementable and efficient explicit carbon prices and the implicit (notional) carbon prices to be retained for policy appraisal and the evaluation of public investments, as is already done in some jurisdictions such as the USA, UK and France. Since 2008, the U.S. government has used SCC estimates to assess the benefits and costs related to CO₂ emissions resulting from federal policymaking (NASEM, 2017; Rose et al., 2017a).

The use of the SCC for policy appraisals is, however, not straightforward in an SDG context. There are suggestions that a broader range of polluting activities than only CO₂ emissions, for example emissions of air pollutants, and a broader range of impacts than only climate change, such as impacts on air quality, health and sustainable development in general (see Chapter 5 for a detailed discussion), would need to be included in social costs (Sarofim et al., 2017; Shindell et al., 2017a). Most importantly, a consistent valuation of the SCC in a sustainable development framework would require accounting for the SDGs in the social welfare formulation (see Chapter 5).

2.5.2 Economic and Investment Implications of 1.5°C Pathways

2.5.2.1 Price of carbon emissions

The price of carbon assessed here is fundamentally different from the concepts of optimal carbon price in a cost–benefit analysis, or the social cost of carbon (see Cross-Chapter Box 5 in this chapter and Chapter 3, Section 3.5.2). Under a cost-effectiveness analysis (CEA) modelling framework, prices for carbon (mitigation costs) reflect the stringency of mitigation requirements at the margin (i.e., cost of mitigating one extra unit of emission). Explicit carbon pricing is briefly addressed here to the extent it pertains to the scope of Chapter 2. For detailed policy issues about carbon pricing see Section 4.4.5.

Based on data available for this special report, the price of carbon varies substantially across models and scenarios, and their values increase with mitigation efforts (see Figure 2.26) (*high confidence*). For instance, undiscounted values under a Higher-2°C pathway range from 15–220 USD₂₀₁₀ tCO_{2-eq}⁻¹ in 2030, 45–1050 USD₂₀₁₀ tCO_{2-eq}⁻¹ in 2050, 120–1100 USD₂₀₁₀ tCO_{2-eq}⁻¹ in 2070 and 175–2340 USD₂₀₁₀ tCO_{2-eq}⁻¹ in 2100. On the contrary, estimates for a Below-1.5°C pathway range from 135–6050 USD₂₀₁₀ tCO_{2-eq}⁻¹ in 2030, 245–14300 USD₂₀₁₀ tCO_{2-eq}⁻¹ in 2050, 420–19300 USD₂₀₁₀ tCO_{2-eq}⁻¹ in 2070 and 690–30100 USD₂₀₁₀ tCO_{2-eq}⁻¹ in 2100. Values for 1.5°C-low-OS pathway are relatively higher than 1.5°C-high-OS pathway in 2030, but the difference decreases over time, particularly between 2050 and 2070. This is because in 1.5°C-high-OS pathways there is relatively less mitigation activity in the first half of the century, but more in the second half. The low energy demand (LED, P1 in the Summary for Policymakers) scenario exhibits the lowest values across the illustrative pathway archetypes. As a whole, the global average discounted price of emissions across 1.5°C- and 2°C pathways differs by a factor of four across models (assuming a 5% annual discount rate, comparing to Below-1.5°C and 1.5°C-low-OS pathways). If 1.5°C-high-OS pathways (with peak warming 0.1–0.4°C higher than 1.5°C) or pathways with very large land-use sinks are also considered, the differential value is reduced to a limited degree, from a factor 4 to a factor 3. The increase in mitigation costs between 1.5°C and 2°C pathways is based on a direct comparison of pathway pairs from the same model and the same study in which the 1.5°C pathway assumes a significantly smaller carbon budget compared to the 2°C pathway (e.g., 600 GtCO₂ smaller in the CD-LINKS and ADVANCE studies). This assumption is the main driver behind the increase in the price of carbon (Luderer et al., 2018; McCollum et al., 2018).¹⁴

The wide range of values depends on numerous aspects, including methodologies, projected energy service demands, mitigation targets, fuel prices and technology availability (*high confidence*) (Clarke et al., 2014; Kriegler et al., 2015b; Rogelj et al., 2015c; Riahi et al., 2017; Stiglitz et al., 2017). The characteristics of the technology portfolio, particularly in terms of investment costs and deployment rates, play a key role (Luderer et al., 2013, 2016a; Clarke et al., 2014; Bertram et al., 2015a; Riahi et al., 2015; Rogelj et al., 2015c). Models that encompass

a higher degree of technology granularity and that entail more flexibility regarding mitigation response often produce relatively lower mitigation costs than those that show less flexibility from a technology perspective (Bertram et al., 2015a; Kriegler et al., 2015a). Pathways providing high estimates often have limited flexibility of substituting fossil fuels with low-carbon technologies and the associated need to compensate fossil-fuel emissions with CDR. The price of carbon is also sensitive to the non-availability of BECCS (Bauer et al., 2018). Furthermore, and due to the treatment of future price anticipation, recursive-dynamic modelling approaches (with ‘myopic anticipation’) exhibit higher prices in the short term but modest increases in the long term compared to optimization modelling frameworks with ‘perfect foresight’ that show exponential pricing trajectories (Guivarch and Rogelj, 2017). The chosen social discount rate in CEA studies (range of 2–8% per year in the reported data, varying over time and sectors) can also affect the choice and timing of investments in mitigation measures (Clarke et al., 2014; Kriegler et al., 2015b; Weyant, 2017). However, the impacts of varying discount rates on 1.5°C (and 2°C) mitigation strategies can only be assessed to a limited degree. The above highlights the importance of sampling bias in pathway analysis ensembles towards outcomes derived from models which are more flexible, have more mitigation options and cheaper cost assumptions and thus can provide feasible pathways in contrast to other who are unable to do so (Tavoni and Tol, 2010; Clarke et al., 2014; Bertram et al., 2015a; Kriegler et al., 2015a; Guivarch and Rogelj, 2017). All CEA-based IAM studies reveal no unique path for the price of emissions (Bertram et al., 2015a; Kriegler et al., 2015b; Akimoto et al., 2017; Riahi et al., 2017).

Socio-economic conditions and policy assumptions also influence the price of carbon (*very high confidence*) (Bauer et al., 2017; Guivarch and Rogelj, 2017; Hof et al., 2017; Riahi et al., 2017; Rogelj et al., 2018). A multimodel study (Riahi et al., 2017) estimated the average discounted price of carbon (2010–2100, 5% discount rate) for a 2°C target to be nearly three times higher in the SSP5 marker than in the SSP1 marker. Another multimodel study (Rogelj et al., 2018) estimated the average discounted price of carbon (2020–2100, 5%) to be 35–65% lower in SSP1 compared to SSP2 in 1.5°C pathways. Delayed near-term mitigation policies and measures, including the limited extent of international global cooperation, result in increases in total economic mitigation costs and corresponding prices of carbon (Luderer et al., 2013; Clarke et al., 2014). This is because stronger efforts are required in the period after the delay to counterbalance the higher emissions in the near term. Staged accession scenarios also produce higher mitigation costs than immediate action mitigation scenarios under the same stringency level of emissions (Kriegler et al., 2015b).

It has been long argued that an explicit carbon pricing mechanism (whether via a tax or cap-and-trade scheme) can theoretically achieve cost-effective emission reductions (Nordhaus, 2007b; Stern, 2007; Aldy and Stavins, 2012; Goulder and Schein, 2013; Somanthan et al., 2014; Weitzman, 2014; Tol, 2017). Whereas the integrated assessment literature is mostly focused on the role of carbon pricing to reduce emissions (Clarke et al., 2014; Riahi et al., 2017; Weyant, 2017), there

¹⁴ Unlike AR5, which only included cost-effective scenarios for estimating discounted average carbon prices for 2015–2100 (also using a 5% discount rate) (see Clarke et al., 2014, p.450), please note that values shown in Figure 2.26b include delays or technology constraint cases (see Sections 2.1 and 2.3).

is an emerging body of studies (including bottom-up approaches) that focuses on the interaction and performance of various policy mixes (e.g., regulation, subsidies, standards). Assuming global implementation of a mix of regionally existing best-practice policies (mostly regulatory policies in the electricity, industry, buildings, transport and agricultural sectors) and moderate carbon pricing (between 5–20 USD₂₀₁₀ tCO₂⁻¹ in 2025 in most world regions and average prices around 25 USD₂₀₁₀ tCO₂⁻¹ in 2030), early action mitigation pathways are generated that reduce global CO₂ emissions by an additional 10 GtCO₂e in 2030 compared to the NDCs (Kriegler et al., 2018a) (see Section 2.3.5). Furthermore, a mix of stringent energy efficiency policies (e.g., minimum performance standards, building codes) combined with a carbon tax (rising from 10 USD₂₀₁₀ tCO₂⁻¹ in 2020 to 27 USD₂₀₁₀ tCO₂⁻¹ in 2040) is more cost-effective than a carbon tax alone (from 20 to 53 USD₂₀₁₀ tCO₂⁻¹) to generate a 1.5°C pathway for the U.S. electric sector (Brown and Li, 2018). Likewise, a policy mix encompassing a moderate carbon price (7 USD₂₀₁₀ tCO₂⁻¹ in 2015) combined with a ban on new coal-based power plants and dedicated policies addressing renewable electricity generation capacity and electric vehicles reduces efficiency losses compared with an optimal carbon pricing in 2030 (Bertram et al., 2015b). One study estimates the carbon prices in high energy-intensive pathways to be 25–50% higher than in low energy-intensive pathways that assume ambitious regulatory instruments, economic incentives (in addition to a carbon price) and voluntary initiatives (Méjean et al., 2018). A bottom-up approach shows that stringent minimum performance standards (MEPS) for appliances (e.g., refrigerators) can effectively complement explicit carbon pricing, as tightened MEPS can achieve ambitious efficiency improvements that cannot be assured by carbon prices of 100 USD₂₀₁₀ tCO₂⁻¹ or higher (Sonnenschein et al., 2018). In addition, the revenue recycling effect of carbon pricing can reduce mitigation costs by displacing distortionary taxes (Baranzini et al., 2017; OECD, 2017; McFarland et al., 2018; Sands, 2018; Siegmeyer et al., 2018), and the reduction of capital tax (compared to a labour tax) can yield greater savings in welfare costs (Sands, 2018). The effect on public budgets is particularly important in the near term; however, it can decline in the long term as carbon neutrality is achieved (Sands, 2018). The literature indicates that explicit carbon pricing is relevant but needs to be complemented with other policies to drive the required changes in line with 1.5°C cost-effective pathways (*low to medium evidence, high agreement*) (see Chapter 4, Section 4.4.5) (Stiglitz et al., 2017; Mehling and Tvinnereim, 2018; Méjean et al., 2018; Michaelowa et al., 2018).

In summary, new analyses are consistent with AR5 and show that the price of carbon increases significantly if a higher level of stringency is pursued (*high confidence*). Values vary substantially across models, scenarios and socio-economic, technology and policy assumptions. While an explicit carbon pricing mechanism is central to prompt mitigation scenarios compatible with 1.5°C pathways, a complementary mix of stringent policies is required.

2.5.2.2 Investments

Realizing the transformations towards a 1.5°C world would require a major shift in investment patterns (McCollum et al., 2018). Literature on global climate change mitigation investments is relatively sparse, with most detailed literature having focused on 2°C pathways (McCollum

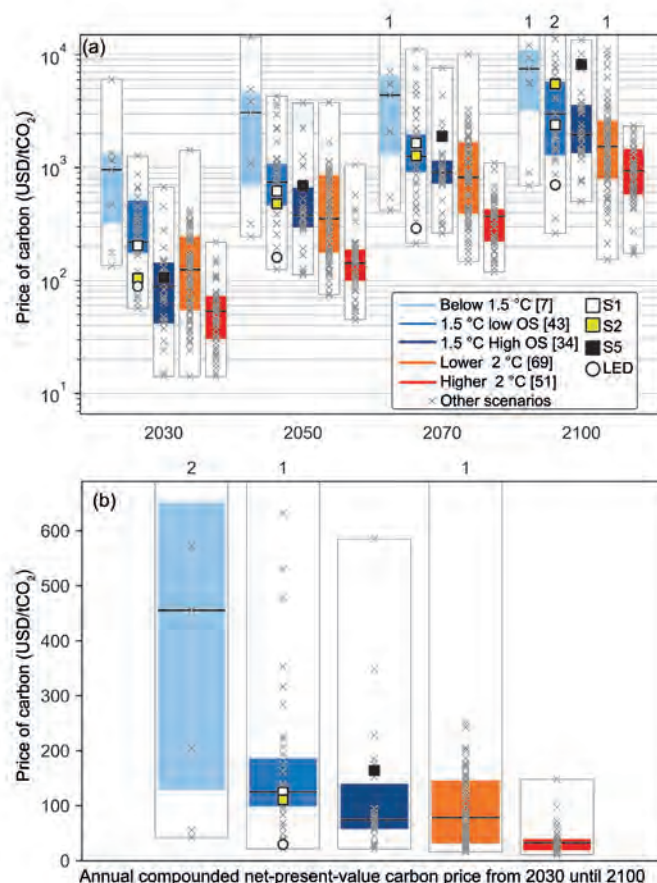


Figure 2.26 | Global price of carbon emissions consistent with mitigation pathways. Panels show (a) undiscounted price of carbon (2030–2100) and (b) average price of carbon (2030–2100) discounted at a 5% discount rate to 2020 in USD₂₀₁₀. AC: Annually compounded. NPV: Net present value. Median values in floating black line. The number of pathways included in box plots is indicated in the legend. Number of pathways outside the figure range is noted at the top.

et al., 2013; Bowen et al., 2014; Gupta and Harnisch, 2014; Marangoni and Tavoni, 2014; OECD/IEA and IRENA, 2017).

Global energy-system investments in the year 2016 are estimated at approximately 1.7 trillion USD₂₀₁₀ (approximately 2.2% of global GDP and 10% of gross capital formation), of which 0.23 trillion USD₂₀₁₀ was for incremental end-use energy efficiency and the remainder for supply-side capacity installations (IEA, 2017c). There is some uncertainty surrounding this number because not all entities making investments report them publicly, and model-based estimates show an uncertainty range of about $\pm 15\%$ (McCollum et al., 2018). Notwithstanding, the trend for global energy investments has been generally upward over the last two decades: increasing about threefold between 2000 and 2012, then levelling off for three years before declining in both 2015 and 2016 as a result of the oil price collapse and simultaneous capital cost reductions for renewables (IEA, 2017c).

Estimates of demand-side investments, either in total or for incremental efficiency efforts, are more uncertain, mainly due to a lack of reliable statistics and definitional issues about what exactly is counted towards a demand-side investment and what the reference should be for estimating incremental efficiency (McCollum et al., 2013). Grubler and

Wilson (2014) use two working definitions (a broader and a narrower one) to provide a first-order estimate of historical end-use technology investments in total. The broad definition defines end-use technologies as the technological systems purchasable by final consumers in order to provide a useful service, for example, heating and air conditioning systems, cars, freezers, or aircraft. The narrow definition sets the boundary at the specific energy-using components or subsystems of the larger end-use technologies (e.g., compressor, car engine, heating element). Based on these two definitions, demand-side energy investments for the year 2005 were estimated about 1–3.5 trillion USD₂₀₁₀ (central estimate 1.7 trillion USD₂₀₁₀) using the broad definition and 0.1–0.6 trillion USD₂₀₁₀ (central estimate 0.3 trillion USD₂₀₁₀) using the narrower definition. Due to these definitional issues, demand-side investment projections are uncertain, often underreported, and difficult to compare. Global IAMs often do not fully and explicitly represent all the various measures that could improve end-use efficiency.

Research carried out by six global IAM teams found that 1.5°C-consistent climate policies would require a marked upscaling of energy system supply-side investments (resource extraction, power generation, fuel conversion, pipelines/transmission, and energy storage) between now and mid-century, reaching levels of between 1.6–3.8 trillion USD₂₀₁₀ yr⁻¹ globally on average over the 2016–2050 timeframe (McCollum et al., 2018) (Figure 2.27). How these investment needs compare to those in a policy baseline scenario is uncertain: they could be higher, much higher, or lower. Investments in the policy baselines from these same models are 1.6–2.7 trillion USD₂₀₁₀ yr⁻¹. Much hinges on the reductions in energy demand growth embodied in the 1.5°C pathways, which require investing in energy efficiency. Studies suggest that annual supply-side investments by mid-century could be lowered by around 10% (McCollum et al., 2018) and in some cases up to 50% (Grubler et al., 2018) if strong policies to limit energy demand growth are successfully implemented. However, the degree to which these supply-side reductions would be partially offset by an increase in demand-side investments is unclear.

Some trends are robust across scenarios (Figure 2.27). First, pursuing 1.5°C mitigation efforts requires a major reallocation of the investment portfolio, implying a financial system aligned to mitigation challenges. The path laid out by countries' current NDCs until 2030 will not drive these structural changes; and despite increasing low-carbon investments in recent years (IEA, 2016b; Frankfurt School-UNEP Centre/BNEF, 2017), these are not yet aligned with 1.5°C. Second, additional annual average energy-related investments for the period 2016 to 2050 in pathways limiting warming to 1.5°C compared to the baseline (i.e., pathways without new climate policies beyond those in place today) are estimated by the models employed in McCollum et al. (2018) to be around 830 billion USD₂₀₁₀ (range of 150 billion to 1700 billion USD₂₀₁₀ across six models). This compares to total annual average energy *supply* investments in 1.5°C pathways of 1460 to 3510 billion USD₂₀₁₀ and total annual average energy *demand* investments of 640 to 910 billion USD₂₀₁₀ for the period 2016 to 2050. Total energy-related investments increase by about 12% (range of 3% to 24%) in 1.5°C pathways relative to 2°C pathways. Average annual investment in low-carbon energy technologies and energy efficiency are upscaled by roughly a factor of six (range of factor of 4 to 10) by 2050 compared to 2015. Specifically, annual investments in low-carbon energy are

projected to average 0.8–2.9 trillion USD₂₀₁₀ yr⁻¹ globally to 2050 in 1.5°C pathways, overtaking fossil investments globally already by around 2025 (McCollum et al., 2018). The bulk of these investments are projected to be for clean electricity generation, particularly solar and wind power (0.09–1.0 trillion USD₂₀₁₀ yr⁻¹ and 0.1–0.35 trillion USD₂₀₁₀ yr⁻¹, respectively) as well as nuclear power (0.1–0.25 trillion USD₂₀₁₀ yr⁻¹). Third, the precise apportioning of these investments depends on model assumptions and societal preferences related to mitigation strategies and policy choices (see Sections 2.1 and 2.3). Investments for electricity transmission and distribution and storage are also scaled up in 1.5°C pathways (0.3–1.3 trillion USD₂₀₁₀ yr⁻¹), given their widespread electrification of the end-use sectors (see Section 2.4). Meanwhile, 1.5°C pathways see a reduction in annual investments for fossil-fuel extraction and unabated fossil electricity generation (to 0.3–0.85 trillion USD₂₀₁₀ yr⁻¹ on average over the 2016–2050 period). Investments in unabated coal are halted by 2030 in most 1.5°C projections, while the literature is less conclusive for investments in unabated gas (McCollum et al., 2018). This illustrates how mitigation strategies vary between models, but in the real world should be considered in terms of their societal desirability (see Section 2.5.3). Furthermore, some fossil investments made over the next few years – or those made in the last few – will *likely* need to be retired prior to fully recovering their capital investment or before the end of their operational lifetime (Bertram et al., 2015a; Johnson et al., 2015; OECD/IEA and IRENA, 2017). How the pace of the energy transition will be affected by such dynamics, namely with respect to politics and society, is not well captured by global IAMs at present. Modelling studies have, however, shown how the reliability of institutions influences investment risks and hence climate mitigation investment decisions (Iyer et al., 2015), finding that a lack of regulatory credibility or policy commitment fails to stimulate low-carbon investments (Bosetti and Victor, 2011; Faehn and Isaksen, 2016).

Low-carbon supply-side investment needs are projected to be largest in OECD countries and those of developing Asia. The regional distribution of investments in 1.5°C pathways estimated by the multiple models in (McCollum et al., 2018) are the following (average over 2016–2050 timeframe): 0.30–1.3 trillion USD₂₀₁₀ yr⁻¹ (ASIA), 0.35–0.85 trillion USD₂₀₁₀ yr⁻¹ (OECD), 0.08–0.55 trillion USD₂₀₁₀ yr⁻¹ (MAF), 0.07–0.25 trillion USD₂₀₁₀ yr⁻¹ (LAM), and 0.05–0.15 trillion USD₂₀₁₀ yr⁻¹ (REF) (regions are defined consistent with their use in AR5 WGIII, see Table A.II.8 in Krey et al., 2014b).

Until now, IAM investment analyses of 1.5°C pathways have focused on middle-of-the-road socio-economic and technological development futures (SSP2) (Fricko et al., 2017). Consideration of a broader range of development futures would yield different outcomes in terms of the magnitudes of the projected investment levels. Sensitivity analyses indicate that the magnitude of supply-side investments as well as the investment portfolio do not change strongly across the SSPs for a given level of climate policy stringency (McCollum et al., 2018). With only one dedicated multimodel comparison study published, there is *limited to medium evidence* available. For some features, there is *high agreement* across modelling frameworks leading, for example, to *medium to high confidence* that limiting global temperature increase to 1.5°C would require a major reallocation of the investment portfolio. Given the limited amount of sensitivity cases available compared to the default SSP2

assumptions, *medium confidence* can be assigned to the specific energy and climate mitigation investment estimates reported here.

Assumptions in modelling studies indicate a number of challenges. For instance, access to finance and mobilization of funds are critical (Fankhauser et al., 2016; OECD, 2017). In turn, policy efforts need to be effective in redirecting financial resources (UNEP, 2015; OECD, 2017) and reducing transaction costs for bankable mitigation projects (i.e. projects that have adequate future cash flow, collateral, etc. so lenders are willing to finance it), particularly on the demand side (Mundaca et al., 2013; Brunner and Enting, 2014; Grubler et al., 2018). Assumptions also imply that policy certainty, regulatory oversight mechanisms and fiduciary duty need to be robust and effective to safeguard credible and stable financial

markets and de-risk mitigation investments in the long term (Clarke et al., 2014; Mundaca et al., 2016; EC, 2017; OECD, 2017). Importantly, the different time horizons that actors have in the competitive finance industry are typically not explicitly captured by modelling assumptions (Harmes, 2011). See Chapter 4, Section 4.4.5 for details of climate finance in practice.

In summary and despite inherent uncertainties, the emerging literature indicates a gap between current investment patterns and those compatible with 1.5°C (or 2°C) pathways (*limited to medium evidence, high agreement*). Estimates and assumptions from modelling frameworks suggest a major shift in investment patterns and entail a financial system effectively aligned with mitigation challenges (*high confidence*).

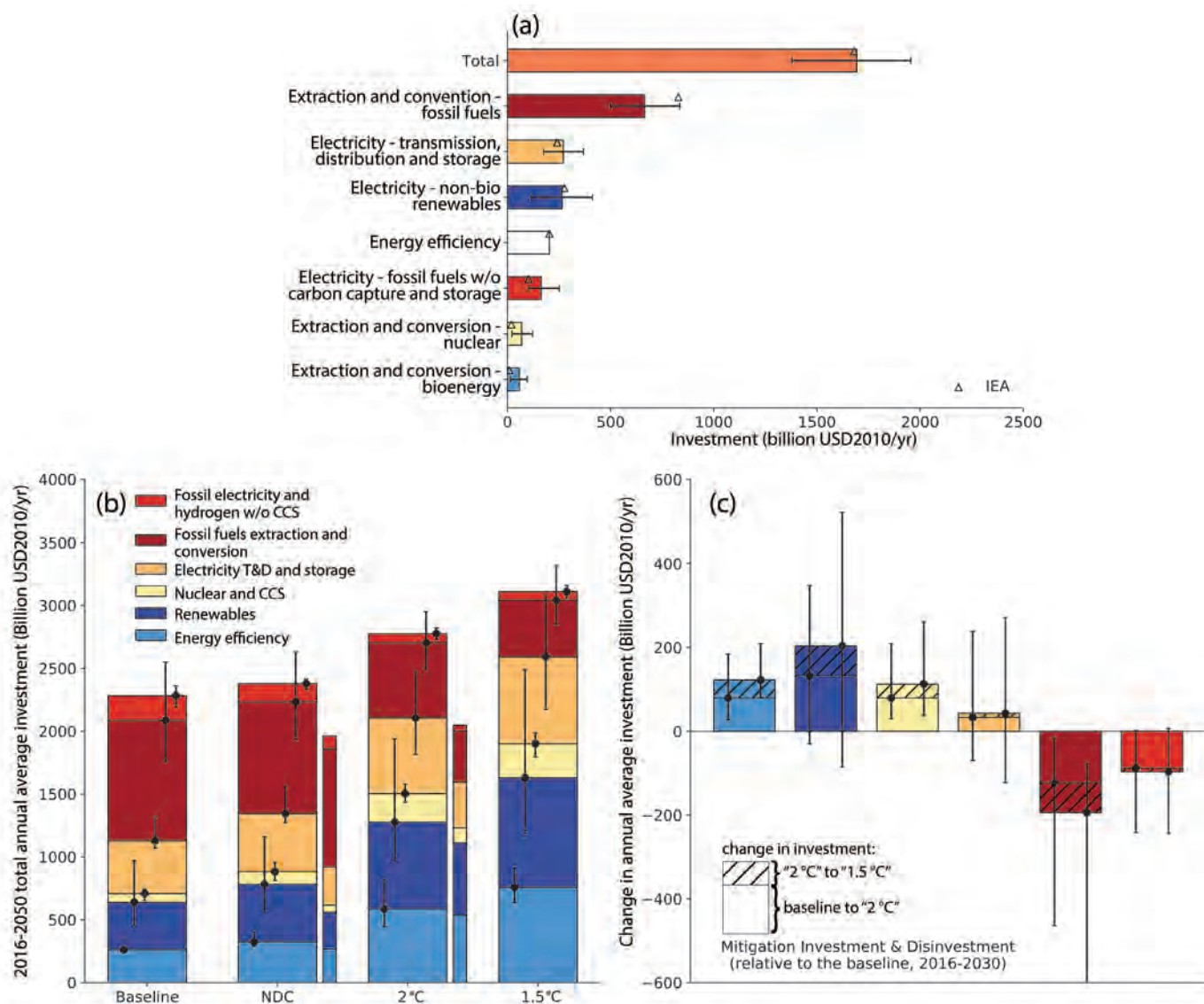


Figure 2.27 | Historical and projected global energy investments. (a) Historical investment estimates across six global models from (McCollum et al., 2018) (bars = model means, whiskers full model range) compared to historical estimates from IEA (International Energy Agency) (IEA) 2016) (triangles). (b) Average annual investments over the 2016–2050 period in the “baselines” (i.e., pathways without new climate policies beyond those in place today), scenarios which implement the NDCs (‘NDC’, including conditional NDCs), scenarios consistent with the Lower-2°C pathway class (‘2°C’), and scenarios in line with the 1.5°C-low-OS pathway class (‘1.5°C’). Whiskers show the range of models; wide bars show the multimodel means; narrow bars represent analogous values from individual IEA scenarios (OECD/IEA and IRENA, 2017). (c) Average annual mitigation investments and disinvestments for the 2016–2030 periods relative to the baseline. The solid bars show the values for ‘2°C’ pathways, while the hatched areas show the additional investments for the pathways labelled with ‘1.5°C’. Whiskers show the full range around the multimodel means. T&D stands for transmission and distribution, and CCS stands for carbon capture and storage. Global cumulative carbon dioxide emissions, from fossil fuels and industrial processes (FF&I) but excluding land use, over the 2016–2100 timeframe range from 880 to 1074 GtCO₂ (multimodel mean: 952 GtCO₂) in the ‘2°C’ pathway and from 206 to 525 GtCO₂ (mean: 390 GtCO₂) in the ‘1.5°C’ pathway.

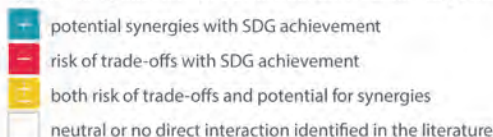
2.5.3 Sustainable Development Features of 1.5°C Pathways

Potential synergies and trade-offs between 1.5°C mitigation pathways and different sustainable development (SD) dimensions (see Cross-Chapter Box 4 in Chapter 1) are an emerging field of research. Chapter 5, Section 5.4 assesses interactions between individual mitigation measures with other societal objectives, as well as the Sustainable

Development Goals (SDGs) (Table 5.1). This section synthesized the Chapter 5 insights to assess how these interactions play out in integrated 1.5°C pathways, and the four illustrative pathway archetypes of this chapter in particular (see Section 2.1). Information from integrated pathways is combined with the interactions assessed in Chapter 5 and aggregated for each SDG, with a level of confidence attributed to each interaction based on the amount and agreement of the scientific evidence (see Chapter 5).

Sustainable development implications of alternative mitigation choices for 1.5°C pathways

deployment of specific mitigation measures can interact in various ways with SDGs



a level of confidence is assigned based on scientific evidence

bold symbols indicate where all available evidence suggests a similar interaction - see Chapter 5



SDG interaction per mitigation measure and scale of deployment in pathway archetypes

pathways vary in their portfolio of mitigation measures, here illustrated by the four archetype pathways (LED ○, S1 □, S2 ■, S5 ■) which vary in their societal developments and mitigation strategies to achieve a 1.5°C-consistent emission pathway (see Section 2.1)

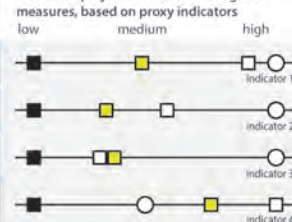
climate change mitigation measure and its interaction with SDGs

Demand

Accelerating energy efficiency improvements in end-use sectors
Behavioural response reducing building and transport demand
Fuel switch and access to modern low-carbon energy
Behavioural response: sustainable healthy diets and reduced food waste



relative deployment of climate mitigation measures, based on proxy indicators



Supply

Non-biomass renewables: solar, wind, hydro
Increased use of biomass
Nuclear/Advanced Nuclear
Bioenergy with carbon capture and storage (BECCS)
Fossil fuel with carbon capture and storage (fossil-CCS)

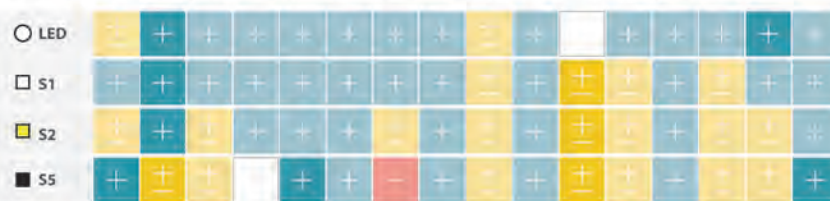


Land

Land based greenhouse gas reduction and soil carbon sequestration
GHG reduction from improved livestock production and manure management
Reduced deforestation, REDD+, afforestation and reforestation



this leads to different relative scenario SDG risk and synergy profiles for each respective pathway archetype



combining the relative deployment of climate mitigation measures and their SDG interactions results in SDG synergy and risk profiles, which allow to assess the relative desirability of a mitigation pathway strategy in the context of sustainable development

Figure 2.28 | Interactions of individual mitigation measures and alternative mitigations portfolios for 1.5°C with Sustainable Development Goals (SDGs). The assessment of interactions between mitigation measures and individual SDGs is based on the assessment of Chapter 5, Section 5.4. Proxy indicators and synthesis method are described in Supplementary Material 2.SM.1.5.

Figure 2.28 shows how the scale and combination of individual mitigation measures (i.e., their mitigation portfolios) influence the extent of synergies and trade-offs with other societal objectives. All pathways generate multiple synergies with sustainable development dimensions and can advance several other SDGs simultaneously. Some, however, show higher risks for trade-offs. An example is increased biomass production and its potential to increase pressure on land and water resources, food production, and biodiversity and to reduce air quality when combusted inefficiently. At the same time, mitigation actions in energy-demand sectors and behavioural response options with appropriate management of rebound effects can advance multiple SDGs simultaneously, more so than energy supply-side mitigation actions (see Chapter 5, Section 5.4, Table 5.1 and Figure 5.3 for more examples). Of the four pathway archetypes used in this chapter (LED, S1, S2, and S5, referred to as P1, P2, P3, and P4 in the Summary for Policymakers), the S1 and LED pathways show the largest number of synergies and least number of potential trade-offs, while for the S5 pathway more potential trade-offs are identified. In general, pathways with emphasis on demand reductions and policies that incentivize behavioural change, sustainable consumption patterns, healthy diets and relatively low use of CDR (or only afforestation) show relatively more synergies with individual SDGs than other pathways.

There is *robust evidence* and *high agreement* in the pathway literature that multiple strategies can be considered to limit warming to 1.5°C (see Sections 2.1.3, 2.3 and 2.4). Together with the extensive evidence on the existence of interactions of mitigation measures with other societal objectives (Chapter 5, Section 5.4), this results in *high confidence* that the choice of mitigation portfolio or strategy can markedly affect the achievement of other societal objectives. For instance, action on SLCFs has been suggested to facilitate the achievement of SDGs (Shindell et al., 2017b) and to reduce regional impacts, for example, from black carbon sources on snow and ice loss in the Arctic and alpine regions (Painter et al., 2013), with particular focus on the warming sub-set of SLCFs. Reductions in both surface aerosols and ozone through methane reductions provide health and ecosystem co-benefits (Jacobson, 2002, 2010; Anenberg et al., 2012; Shindell et al., 2012; Stohl et al., 2015; Collins et al., 2018). Public health benefits of stringent mitigation pathways in line with 1.5°C pathways can be sizeable. For instance, a study examining a more rapid reduction of fossil-fuel usage to achieve 1.5°C relative to 2°C, similar to that of other recent studies (Grubler et al., 2018; van Vuuren et al., 2018), found that improved air quality would lead to more than 100 million avoided premature deaths over the 21st century (Shindell et al., 2018). These benefits are assumed to be in addition to those occurring under 2°C pathways (e.g., Silva et al., 2016), and could in monetary terms offset either a large portion or all of the initial mitigation costs (West et al., 2013; Shindell et al., 2018). However, some sources of SLCFs with important impacts for public health (e.g., traditional biomass burning) are only mildly affected by climate policy in the available integrated pathways and are more strongly impacted by baseline assumptions about future societal development and preferences, and technologies instead (Rao et al., 2016, 2017).

At the same time, the literature on climate–SDG interactions is still an emergent field of research and hence there is *low to medium confidence* in the precise magnitude of the majority of these

interactions. Very limited literature suggests that achieving co-benefits is not automatically assured but results from conscious and carefully coordinated policies and implementation strategies (Shukla and Chaturvedi, 2012; Clarke et al., 2014; McCollum et al., 2018). Understanding these mitigation–SDG interactions is key for selecting mitigation options that maximize synergies and minimize trade-offs towards the 1.5°C and sustainable development objectives (van Vuuren et al., 2015; Hildingsson and Johansson, 2016; Jakob and Steckel, 2016; von Stechow et al., 2016; Delponte et al., 2017).

In summary, the combined evidence indicates that the chosen mitigation portfolio can have a distinct impact on the achievement of other societal policy objectives (*high confidence*); however, there is uncertainty regarding the specific extent of climate–SDG interactions.

2.6 Knowledge Gaps

This section summarizes the knowledge gaps articulated in earlier sections of the chapter.

2.6.1 Geophysical Understanding

Knowledge gaps are associated with the carbon cycle response, the role of non-CO₂ emissions and the evaluation of an appropriate historic baseline.

Quantifying how the carbon cycle responds to negative emissions is an important knowledge gap for strong mitigation pathways (Section 2.2). Earth system feedback uncertainties are important to consider for the longer-term response, particularly in how permafrost melting might affect the carbon budget (Section 2.2). Future research and ongoing observations over the next years will provide a better indication as to how the 2006–2015 base period compares with the long-term trends and might at present bias the carbon budget estimates.

The future emissions of short-lived climate forcers and their temperature response are a large source of uncertainty in 1.5°C pathways, having a greater relative uncertainty than in higher CO₂ emission pathways. Their global emissions, their sectoral and regional disaggregation, and their climate response are generally less well quantified than for CO₂ (Sections 2.2 and 2.3). Emissions from the agricultural sector, including land-use based mitigation options, in 1.5°C pathways constitute the main source of uncertainty here and are an important gap in understanding the potential achievement of stringent mitigation scenarios (Sections 2.3 and 2.4). This also includes uncertainties surrounding the mitigation potential of the long-lived GHG nitrous oxide (Sections 2.3 and 2.4).

There is considerable uncertainty in how future emissions of aerosol precursors will affect the effective radiative forcing from aerosol–cloud interaction. The potential future warming from mitigation of these emissions reduces remaining carbon budgets and increases peak temperatures (Section 2.2). The potential co-benefits of mitigating air pollutants and how the reduction in air pollution may affect the carbon sink are also important sources of uncertainty (Sections 2.2 and 2.5).

The pathway classification employed in this chapter employs results from the MAGICC model with its AR5 parameter sets. The alternative representation of the relationship between emissions and effective radiative forcing and response in the FAIR model would lead to a different classification that would make 1.5°C targets more achievable (Section 2.2 and Supplementary Material 2.SM.1.1). Such a revision would significantly alter the temperature outcomes for the pathways and, if the result is found to be robust, future research and assessments would need to adjust their classifications accordingly. Any possible high bias in the MAGICC response may be partly or entirely offset by missing Earth system feedbacks that are not represented in either climate emulator and that would act to increase the temperature response (Section 2.2). For this assessment report, any possible bias in the MAGICC setup applied in this and earlier reports is not established enough in the literature to change the classification approach. However, we only place *medium confidence* in the classification adopted by the chapter.

2.6.2 Integrated Assessment Approaches

IAMs attempt to be as broad as possible in order to explore interactions between various societal subsystems, like the economy, land, and energy system. They hence include stylized and simplified representations of these subsystems. Climate damages, avoided impacts and societal co-benefits of the modelled transformations remain largely unaccounted for and are important knowledge gaps. Furthermore, rapid technological changes and uncertainties about input data present continuous challenges.

The IAMs used in this report do not account for climate impacts (Section 2.1), and similarly, none of the Gross Domestic Product (GDP) projections in the mitigation pathway literature assessed in this chapter included the feedback of climate damages on economic growth (Section 2.3). Although some IAMs do allow for climate impact feedbacks in their modelling frameworks, particularly in their land components, such feedbacks were by design excluded in pathways developed in the context of the SSP framework. The SSP framework aims at providing an integrative framework for the assessment of climate change adaptation and mitigation. IAMs are typically developed to inform the mitigation component of this question, while the assessment of impacts is carried out by specialized impact models. However, the use of a consistent set of socio-economic drivers embodied by the SSPs allows for an integrated assessment of climate change impacts and mitigation challenges at a later stage. Further integration of these two strands of research will allow a better understanding of climate impacts on mitigation studies.

Many of the IAMs that contributed mitigation pathways to this assessment include a process-based description of the land system in addition to the energy system, and several have been extended to cover air pollutants and water use. These features make them increasingly fit to explore questions beyond those that touch upon climate mitigation only. The models do not, however, fully account for all constraints that could affect realization of pathways (Section 2.1).

While the representation of renewable energy resource potentials, technology costs and system integration in IAMs has been updated since AR5, bottom-up studies find higher mitigation potentials in the

industry, buildings, and transport sector in that realized by selected pathways from IAMs, indicating the possibility to strengthen sectoral decarbonization strategies compared to the IAM 1.5°C pathways assessed in this chapter (Section 2.1).

Studies indicate that a major shift in investment patterns is required to limit global warming to 1.5°C. This assessment would benefit from a more explicit representation and understanding of the financial sector within the modelling approaches. Assumptions in modelling studies imply low-to-zero transaction costs for market agents and that regulatory oversight mechanisms and fiduciary duty need to be highly robust to guarantee stable and credible financial markets in the long term. This area can be subject to high uncertainty, however. The heterogeneity of actors (e.g., banks, insurance companies, asset managers, or credit rating agencies) and financial products also needs to be taken into account, as does the mobilization of capital and financial flows between countries and regions (Section 2.5).

The literature on interactions between 1.5°C mitigation pathways and SDGs is an emergent field of research (Section 2.3.5, 2.5 and Chapter 5). Whereas the choice of mitigation strategies can noticeably affect the attainment of various societal objectives, there is uncertainty regarding the extent of the majority of identified interactions. Understanding climate–SDG interactions helps inform the choice of mitigation options that minimize trade-offs and risks and maximize synergies towards sustainable development objectives and the 1.5°C goal (Section 2.5).

2.6.3 Carbon Dioxide Removal (CDR)

Most 1.5°C and 2°C pathways are heavily reliant on CDR at a speculatively large scale before mid-century. There are a number of knowledge gaps associated with such technologies. Chapter 4 performs a detailed assessment of CDR technologies.

There is uncertainty in the future deployment of CCS given the limited pace of current deployment, the evolution of CCS technology that would be associated with deployment, and the current lack of incentives for large-scale implementation of CCS (Chapter 4, Section 4.2.7). Technologies other than BECCS and afforestation have yet to be comprehensively assessed in integrated assessment approaches. No proposed technology is close to deployment at scale, and regulatory frameworks are not established. This limits how they can be realistically implemented within IAMs. (Section 2.3)

Evaluating the potential from BECCS is problematic due to large uncertainties in future land projections due to differences in modelling approaches in current land-use models, and these differences are at least as great as the differences attributed to climate scenario variations. (Section 2.3)

There is substantial uncertainty about the adverse effects of large-scale CDR deployment on the environment and societal sustainable development goals. It is not fully understood how land-use and land-management choices for large-scale BECCS will affect various ecosystem services and sustainable development, and how they further translate into indirect impacts on climate, including GHG emissions other than CO₂. (Section 2.3, Section 2.5.3)

Frequently Asked Questions

FAQ 2.1 | What Kind of Pathways Limit Warming to 1.5°C and are we on Track?

Summary: *There is no definitive way to limit global temperature rise to 1.5°C above pre-industrial levels. This Special Report identifies two main conceptual pathways to illustrate different interpretations. One stabilizes global temperature at, or just below, 1.5°C. Another sees global temperature temporarily exceed 1.5°C before coming back down. Countries' pledges to reduce their emissions are currently not in line with limiting global warming to 1.5°C.*

Scientists use computer models to simulate the emissions of greenhouse gases that would be consistent with different levels of warming. The different possibilities are often referred to as 'greenhouse gas emission pathways'. There is no single, definitive pathway to limiting warming to 1.5°C.

This IPCC special report identifies two main pathways that explore global warming of 1.5°C. The first involves global temperature stabilizing at or below before 1.5°C above pre-industrial levels. The second pathway sees warming exceed 1.5°C around mid-century, remain above 1.5°C for a maximum duration of a few decades, and return to below 1.5°C before 2100. The latter is often referred to as an 'overshoot' pathway. Any alternative situation in which global temperature continues to rise, exceeding 1.5°C permanently until the end of the 21st century, is not considered to be a 1.5°C pathway.

The two types of pathway have different implications for greenhouse gas emissions, as well as for climate change impacts and for achieving sustainable development. For example, the larger and longer an 'overshoot', the greater the reliance on practices or technologies that remove CO₂ from the atmosphere, on top of reducing the sources of emissions (mitigation). Such ideas for CO₂ removal have not been proven to work at scale and, therefore, run the risk of being less practical, effective or economical than assumed. There is also the risk that the use of CO₂ removal techniques ends up competing for land and water, and if these trade-offs are not appropriately managed, they can adversely affect sustainable development. Additionally, a larger and longer overshoot increases the risk for irreversible climate impacts, such as the onset of the collapse of polar ice shelves and accelerated sea level rise.

Countries that formally accept or 'ratify' the Paris Agreement submit pledges for how they intend to address climate change. Unique to each country, these pledges are known as Nationally Determined Contributions (NDCs). Different groups of researchers around the world have analysed the combined effect of adding up all the NDCs. Such analyses show that current pledges are not on track to limit global warming to 1.5°C above pre-industrial levels. If current pledges for 2030 are achieved but no more, researchers find very few (if any) ways to reduce emissions after 2030 sufficiently quickly to limit warming to 1.5°C. This, in turn, suggests that with the national pledges as they stand, warming would exceed 1.5°C, at least for a period of time, and practices and technologies that remove CO₂ from the atmosphere at a global scale would be required to return warming to 1.5°C at a later date.

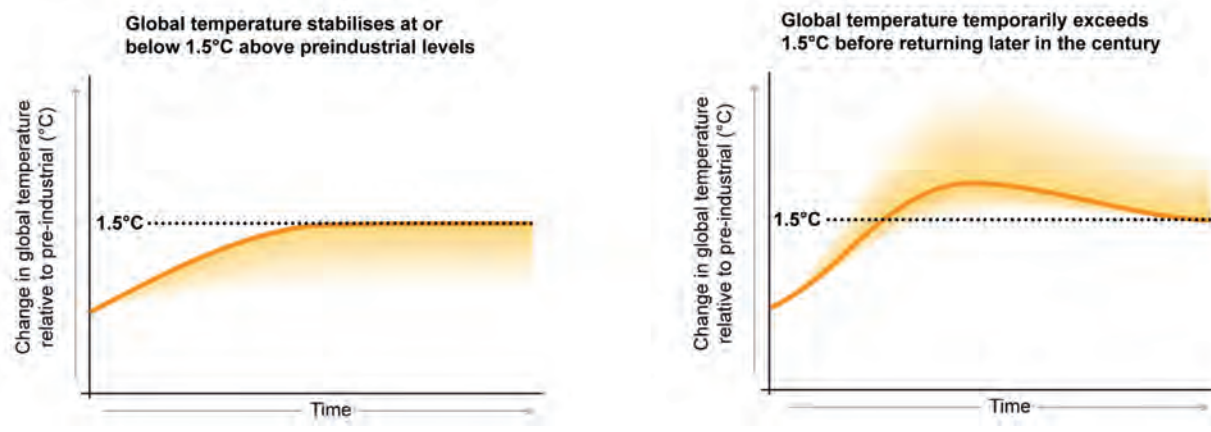
A world that is consistent with holding warming to 1.5°C would see greenhouse gas emissions rapidly decline in the coming decade, with strong international cooperation and a scaling up of countries' combined ambition beyond current NDCs. In contrast, delayed action, limited international cooperation, and weak or fragmented policies that lead to stagnating or increasing greenhouse gas emissions would put the possibility of limiting global temperature rise to 1.5°C above pre-industrial levels out of reach.

(continued on next page)

FAQ 2.1 (continued)

FAQ2.1: Conceptual pathways that limit global warming to 1.5°C

Two main pathways illustrate different interpretations for limiting global warming to 1.5°C. The consequences will be different depending on the pathway



FAQ 2.1, Figure 1 | Two main pathways for limiting global temperature rise to 1.5°C above pre-industrial levels are discussed in this Special Report. These are: stabilizing global temperature at, or just below, 1.5°C (left) and global temperature temporarily exceeding 1.5°C before coming back down later in the century (right). Temperatures shown are relative to pre-industrial but pathways are illustrative only, demonstrating conceptual not quantitative characteristics.

Frequently Asked Questions

FAQ 2.2 | What do Energy Supply and Demand have to do with Limiting Warming to 1.5°C?

Summary: Limiting global warming to 1.5°C above pre-industrial levels would require major reductions in greenhouse gas emissions in all sectors. But different sectors are not independent of each other, and making changes in one can have implications for another. For example, if we as a society use a lot of energy, then this could mean we have less flexibility in the choice of mitigation options available to limit warming to 1.5°C. If we use less energy, the choice of possible actions is greater – for example, we could be less reliant on technologies that remove carbon dioxide (CO₂) from the atmosphere.

To stabilize global temperature at any level, 'net' CO₂ emissions would need to be reduced to zero. This means the amount of CO₂ entering the atmosphere must equal the amount that is removed. Achieving a balance between CO₂ 'sources' and 'sinks' is often referred to as 'net zero' emissions or 'carbon neutrality'. The implication of net zero emissions is that the concentration of CO₂ in the atmosphere would slowly decline over time until a new equilibrium is reached, as CO₂ emissions from human activity are redistributed and taken up by the oceans and the land biosphere. This would lead to a near-constant global temperature over many centuries.

Warming will not be limited to 1.5°C or 2°C unless transformations in a number of areas achieve the required greenhouse gas emissions reductions. Emissions would need to decline rapidly across all of society's main sectors, including buildings, industry, transport, energy, and agriculture, forestry and other land use (AFOLU). Actions that can reduce emissions include, for example, phasing out coal in the energy sector, increasing the amount of energy produced from renewable sources, electrifying transport, and reducing the 'carbon footprint' of the food we consume.

The above are examples of 'supply-side' actions. Broadly speaking, these are actions that can reduce greenhouse gas emissions through the use of low-carbon solutions. A different type of action can reduce how much energy human society uses, while still ensuring increasing levels of development and well-being. Known as 'demand-side' actions, this category includes improving energy efficiency in buildings and reducing consumption of energy- and greenhouse-gas intensive products through behavioural and lifestyle changes, for example. Demand- and supply-side measures are not an either-or question, they work in parallel with each other. But emphasis can be given to one or the other.

Making changes in one sector can have consequences for another, as they are not independent of each other. In other words, the choices that we make now as a society in one sector can either restrict or expand our options later on. For example, a high demand for energy could mean we would need to deploy almost all known options to reduce emissions in order to limit global temperature rise to 1.5°C above pre-industrial levels, with the potential for adverse side-effects. In particular, a pathway with high energy demand would increase our reliance on practices and technologies that remove CO₂ from the atmosphere. As of yet, such techniques have not been proven to work on a large scale and, depending on how they are implemented, could compete for land and water. By leading to lower overall energy demand, effective demand-side measures could allow for greater flexibility in how we structure our energy system. However, demand-side measures are not easy to implement and barriers have prevented the most efficient practices being used in the past.

(continued on next page)

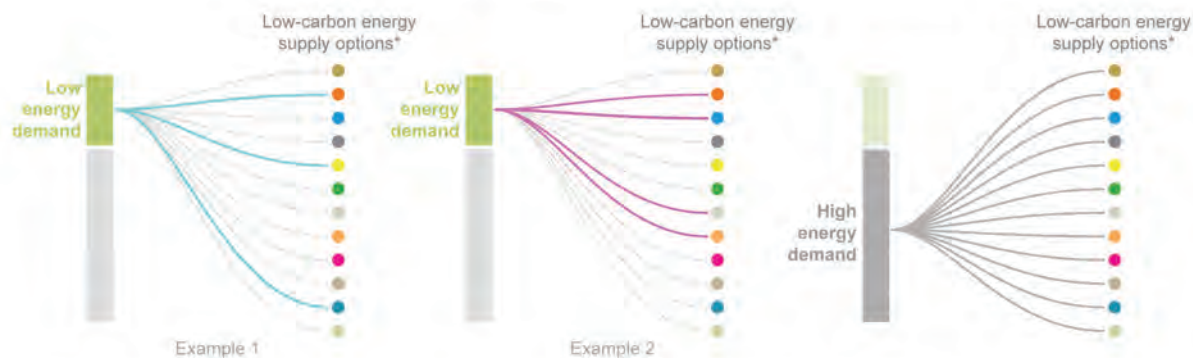
FAQ 2.2 (continued)

FAQ2.2: Energy demand and supply in 1.5°C world

Lower energy demand could allow for greater flexibility in how we structure our energy system.

Low energy demand allows more choice about which low-carbon energy supply options to use to limit warming to 1.5°C.

With high energy demand, there is less flexibility as virtually all available options would need to be considered.



* Options include renewable energy (such as bioenergy, hydro, wind and solar), nuclear and the use of carbon dioxide removal techniques

FAQ 2.2, Figure 1 | Having a lower energy demand increases the flexibility in choosing options for supplying energy. A larger energy demand means many more low carbon energy supply options would need to be used.

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Impacts of 1.5°C of Global Warming on Natural and Human Systems

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Executive Summary

This chapter builds on findings of AR5 and assesses new scientific evidence of changes in the climate system and the associated impacts on natural and human systems, with a specific focus on the magnitude and pattern of risks linked for global warming of 1.5°C above temperatures in the pre-industrial period. Chapter 3 explores observed impacts and projected risks to a range of natural and human systems, with a focus on how risk levels change from 1.5°C to 2°C of global warming. The chapter also revisits major categories of risk (Reasons for Concern, RFC) based on the assessment of new knowledge that has become available since AR5.

1.5°C and 2°C Warmer Worlds

The global climate has changed relative to the pre-industrial period, and there are multiple lines of evidence that these changes have had impacts on organisms and ecosystems, as well as on human systems and well-being (*high confidence*). The increase in global mean surface temperature (GMST), which reached 0.87°C in 2006–2015 relative to 1850–1900, has increased the frequency and magnitude of impacts (*high confidence*), strengthening evidence of how an increase in GMST of 1.5°C or more could impact natural and human systems (1.5°C versus 2°C). {3.3, 3.4, 3.5, 3.6, Cross-Chapter Boxes 6, 7 and 8 in this chapter}

Human-induced global warming has already caused multiple observed changes in the climate system (*high confidence*). Changes include increases in both land and ocean temperatures, as well as more frequent heatwaves in most land regions (*high confidence*). There is also *high confidence* that global warming has resulted in an increase in the frequency and duration of marine heatwaves. Further, there is substantial evidence that human-induced global warming has led to an increase in the frequency, intensity and/or amount of heavy precipitation events at the global scale (*medium confidence*), as well as an increased risk of drought in the Mediterranean region (*medium confidence*). {3.3.1, 3.3.2, 3.3.3, 3.3.4, Box 3.4}

Trends in intensity and frequency of some climate and weather extremes have been detected over time spans during which about 0.5°C of global warming occurred (*medium confidence*). This assessment is based on several lines of evidence, including attribution studies for changes in extremes since 1950. {3.2, 3.3.1, 3.3.2, 3.3.3, 3.3.4}

Several regional changes in climate are assessed to occur with global warming up to 1.5°C as compared to pre-industrial levels, including warming of extreme temperatures in many regions (*high confidence*), increases in frequency, intensity and/or amount of heavy precipitation in several regions (*high confidence*), and an increase in intensity or frequency of droughts in some regions (*medium confidence*). {3.3.1, 3.3.2, 3.3.3, 3.3.4, Table 3.2}

There is no single '1.5°C warmer world' (*high confidence*). In addition to the overall increase in GMST, it is important to consider the size and duration of potential overshoots in temperature. Furthermore, there are questions on how the stabilization of an increase in GMST of 1.5°C can be achieved, and how policies might be able to influence the resilience of human and natural systems, and the nature of regional and subregional risks. Overshooting poses large risks for natural and human systems, especially if the temperature at peak warming is high, because some risks may be long-lasting and irreversible, such as the loss of some ecosystems (*high confidence*). The rate of change for several types of risks may also have relevance, with potentially large risks in the case of a rapid rise to overshooting temperatures, even if a decrease to 1.5°C can be achieved at the end of the 21st century or later (*medium confidence*). If overshoot is to be minimized, the remaining equivalent CO₂ budget available for emissions is very small, which implies that large, immediate and unprecedented global efforts to mitigate greenhouse gases are required (*high confidence*). {3.2, 3.6.2, Cross-Chapter Box 8 in this chapter}

Robust¹ global differences in temperature means and extremes are expected if global warming reaches 1.5°C versus 2°C above the pre-industrial levels (*high confidence*). For oceans, regional surface temperature means and extremes are projected to be higher at 2°C compared to 1.5°C of global warming (*high confidence*). Temperature means and extremes are also projected to be higher at 2°C compared to 1.5°C in most land regions, with increases being 2–3 times greater than the increase in GMST projected for some regions (*high confidence*). Robust increases in temperature means and extremes are also projected at 1.5°C compared to present-day values (*high confidence*) {3.3.1, 3.3.2}. There are decreases in the occurrence of cold extremes, but substantial increases in their temperature, in particular in regions with snow or ice cover (*high confidence*) {3.3.1}.

Climate models project robust¹ differences in regional climate between present-day and global warming up to 1.5°C², and between 1.5°C and 2°C² (*high confidence*), depending on the variable and region in question (*high confidence*). Large, robust and widespread differences are expected for temperature extremes (*high confidence*). Regarding hot extremes, the strongest warming is expected to occur at mid-latitudes in the warm season (with increases of up to 3°C for 1.5°C of global warming, i.e., a factor of two) and at high latitudes in the cold season (with increases of up to 4.5°C at 1.5°C of global warming, i.e., a factor of three) (*high confidence*). The strongest warming of hot extremes is projected to occur in central and eastern North America, central and southern Europe, the Mediterranean region (including southern Europe, northern Africa and the Near East), western and central Asia, and southern Africa (*medium confidence*). The number of exceptionally hot days are expected to increase the most in the tropics, where interannual temperature variability is lowest; extreme heatwaves are thus projected to emerge earliest in these regions, and they are expected to already become widespread there at 1.5°C global warming (*high confidence*). Limiting global warming to 1.5°C instead of 2°C could result in around 420

¹ Robust is used here to mean that at least two thirds of climate models show the same sign of changes at the grid point scale, and that differences in large regions are statistically significant.

² Projected changes in impacts between different levels of global warming are determined with respect to changes in global mean near-surface air temperature.

million fewer people being frequently exposed to extreme heatwaves, and about 65 million fewer people being exposed to exceptional heatwaves, assuming constant vulnerability (*medium confidence*). {3.3.1, 3.3.2, Cross-Chapter Box 8 in this chapter}

Limiting global warming to 1.5°C would limit risks of increases in heavy precipitation events on a global scale and in several regions compared to conditions at 2°C global warming (*medium confidence*). The regions with the largest increases in heavy precipitation events for 1.5°C to 2°C global warming include: several high-latitude regions (e.g. Alaska/western Canada, eastern Canada/Greenland/Iceland, northern Europe and northern Asia); mountainous regions (e.g., Tibetan Plateau); eastern Asia (including China and Japan); and eastern North America (*medium confidence*). Tropical cyclones are projected to decrease in frequency but with an increase in the number of very intense cyclones (*limited evidence, low confidence*). Heavy precipitation associated with tropical cyclones is projected to be higher at 2°C compared to 1.5°C of global warming (*medium confidence*). Heavy precipitation, when aggregated at a global scale, is projected to be higher at 2°C than at 1.5°C of global warming (*medium confidence*) {3.3.3, 3.3.6}

Limiting global warming to 1.5°C is expected to substantially reduce the probability of extreme drought, precipitation deficits, and risks associated with water availability (i.e., water stress) in some regions (*medium confidence*). In particular, risks associated with increases in drought frequency and magnitude are projected to be substantially larger at 2°C than at 1.5°C in the Mediterranean region (including southern Europe, northern Africa and the Near East) and southern Africa (*medium confidence*). {3.3.3, 3.3.4, Box 3.1, Box 3.2}

Risks to natural and human systems are expected to be lower at 1.5°C than at 2°C of global warming (*high confidence*). This difference is due to the smaller rates and magnitudes of climate change associated with a 1.5°C temperature increase, including lower frequencies and intensities of temperature-related extremes. Lower rates of change enhance the ability of natural and human systems to adapt, with substantial benefits for a wide range of terrestrial, freshwater, wetland, coastal and ocean ecosystems (including coral reefs) (*high confidence*), as well as food production systems, human health, and tourism (*medium confidence*), together with energy systems and transportation (*low confidence*). {3.3.1, 3.4}

Exposure to multiple and compound climate-related risks is projected to increase between 1.5°C and 2°C of global warming with greater proportions of people both exposed and susceptible to poverty in Africa and Asia (*high confidence*). For global warming from 1.5°C to 2°C, risks across energy, food, and water sectors could overlap spatially and temporally, creating new – and exacerbating current – hazards, exposures, and vulnerabilities that could affect increasing numbers of people and regions (*medium confidence*). Small island states and economically disadvantaged populations are particularly at risk (*high confidence*). {3.3.1, 3.4.5.3, 3.4.5.6, 3.4.11, 3.5.4.9, Box 3.5}

Global warming of 2°C would lead to an expansion of areas with significant increases in runoff, as well as those affected by flood hazard, compared to conditions at 1.5°C (*medium confidence*). Global warming of 1.5°C would also lead to an expansion of the global land area with significant increases in runoff (*medium confidence*) and an increase in flood hazard in some regions (*medium confidence*) compared to present-day conditions. {3.3.5}

The probability of a sea-ice-free Arctic Ocean³ during summer is substantially higher at 2°C compared to 1.5°C of global warming (*medium confidence*). Model simulations suggest that at least one sea-ice-free Arctic summer is expected every 10 years for global warming of 2°C, with the frequency decreasing to one sea-ice-free Arctic summer every 100 years under 1.5°C (*medium confidence*). An intermediate temperature overshoot will have no long-term consequences for Arctic sea ice coverage, and hysteresis is not expected (*high confidence*). {3.3.8, 3.4.4.7}

Global mean sea level rise (GMSLR) is projected to be around 0.1 m (0.04 – 0.16 m) less by the end of the 21st century in a 1.5°C warmer world compared to a 2°C warmer world (*medium confidence*). Projected GMSLR for 1.5°C of global warming has an indicative range of 0.26 – 0.77m, relative to 1986–2005, (*medium confidence*). A smaller sea level rise could mean that up to 10.4 million fewer people (based on the 2010 global population and assuming no adaptation) would be exposed to the impacts of sea level rise globally in 2100 at 1.5°C compared to at 2°C. A slower rate of sea level rise enables greater opportunities for adaptation (*medium confidence*). There is *high confidence* that sea level rise will continue beyond 2100. Instabilities exist for both the Greenland and Antarctic ice sheets, which could result in multi-meter rises in sea level on time scales of century to millennia. There is *medium confidence* that these instabilities could be triggered at around 1.5°C to 2°C of global warming. {3.3.9, 3.4.5, 3.6.3}

The ocean has absorbed about 30% of the anthropogenic carbon dioxide, resulting in ocean acidification and changes to carbonate chemistry that are unprecedented for at least the last 65 million years (*high confidence*). Risks have been identified for the survival, calcification, growth, development and abundance of a broad range of marine taxonomic groups, ranging from algae to fish, with substantial evidence of predictable trait-based sensitivities (*high confidence*). There are multiple lines of evidence that ocean warming and acidification corresponding to 1.5°C of global warming would impact a wide range of marine organisms and ecosystems, as well as sectors such as aquaculture and fisheries (*high confidence*). {3.3.10, 3.4.4}

Larger risks are expected for many regions and systems for global warming at 1.5°C, as compared to today, with adaptation required now and up to 1.5°C. However, risks would be larger at 2°C of warming and an even greater effort would be needed for adaptation to a temperature increase of that magnitude (*high confidence*). {3.4, Box 3.4, Box 3.5, Cross-Chapter Box 6 in this chapter}

³ Ice free is defined for the Special Report as when the sea ice extent is less than 106 km². Ice coverage less than this is considered to be equivalent to an ice-free Arctic Ocean for practical purposes in all recent studies.

Future risks at 1.5°C of global warming will depend on the mitigation pathway and on the possible occurrence of a transient overshoot (*high confidence*). The impacts on natural and human systems would be greater if mitigation pathways temporarily overshoot 1.5°C and return to 1.5°C later in the century, as compared to pathways that stabilize at 1.5°C without an overshoot (*high confidence*). The size and duration of an overshoot would also affect future impacts (e.g., irreversible loss of some ecosystems) (*high confidence*). Changes in land use resulting from mitigation choices could have impacts on food production and ecosystem diversity. {3.6.1, 3.6.2, Cross-Chapter Boxes 7 and 8 in this chapter}

Climate Change Risks for Natural and Human systems

Terrestrial and Wetland Ecosystems

Risks of local species losses and, consequently, risks of extinction are much less in a 1.5°C versus a 2°C warmer world (*high confidence*). The number of species projected to lose over half of their climatically determined geographic range at 2°C global warming (18% of insects, 16% of plants, 8% of vertebrates) is projected to be reduced to 6% of insects, 8% of plants and 4% of vertebrates at 1.5°C warming (*medium confidence*). Risks associated with other biodiversity-related factors, such as forest fires, extreme weather events, and the spread of invasive species, pests and diseases, would also be lower at 1.5°C than at 2°C of warming (*high confidence*), supporting a greater persistence of ecosystem services. {3.4.3, 3.5.2}

Constraining global warming to 1.5°C, rather than to 2°C and higher, is projected to have many benefits for terrestrial and wetland ecosystems and for the preservation of their services to humans (*high confidence*). Risks for natural and managed ecosystems are higher on drylands compared to humid lands. The global terrestrial land area projected to be affected by ecosystem transformations (13%, interquartile range 8–20%) at 2°C is approximately halved at 1.5°C global warming to 4% (interquartile range 2–7%) (*medium confidence*). Above 1.5°C, an expansion of desert terrain and vegetation would occur in the Mediterranean biome (*medium confidence*), causing changes unparalleled in the last 10,000 years (*medium confidence*). {3.3.2.2, 3.4.3.2, 3.4.3.5, 3.4.6.1, 3.5.5.10, Box 4.2}

Many impacts are projected to be larger at higher latitudes, owing to mean and cold-season warming rates above the global average (*medium confidence*). High-latitude tundra and boreal forest are particularly at risk, and woody shrubs are already encroaching into tundra (*high confidence*) and will proceed with further warming. Constraining warming to 1.5°C would prevent the thawing of an estimated permafrost area of 1.5 to 2.5 million km² over centuries compared to thawing under 2°C (*medium confidence*). {3.3.2, 3.4.3, 3.4.4}

Ocean Ecosystems

Ocean ecosystems are already experiencing large-scale changes, and critical thresholds are expected to be reached at 1.5°C and higher levels of global warming (*high confidence*). In the transition to 1.5°C of warming, changes to water temperatures are expected to drive some species (e.g., plankton, fish) to relocate to higher latitudes and cause novel ecosystems to assemble (*high confidence*). Other ecosystems (e.g., kelp forests, coral reefs) are relatively less able to move, however, and are projected to experience high rates of mortality and loss (*very high confidence*). For example, multiple lines of evidence indicate that the majority (70–90%) of warm water (tropical) coral reefs that exist today will disappear even if global warming is constrained to 1.5°C (*very high confidence*). {3.4.4, Box 3.4}

Current ecosystem services from the ocean are expected to be reduced at 1.5°C of global warming, with losses being even greater at 2°C of global warming (*high confidence*). The risks of declining ocean productivity, shifts of species to higher latitudes, damage to ecosystems (e.g., coral reefs, and mangroves, seagrass and other wetland ecosystems), loss of fisheries productivity (at low latitudes), and changes to ocean chemistry (e.g., acidification, hypoxia and dead zones) are projected to be substantially lower when global warming is limited to 1.5°C (*high confidence*). {3.4.4, Box 3.4}

Water Resources

The projected frequency and magnitude of floods and droughts in some regions are smaller under 1.5°C than under 2°C of warming (*medium confidence*). Human exposure to increased flooding is projected to be substantially lower at 1.5°C compared to 2°C of global warming, although projected changes create regionally differentiated risks (*medium confidence*). The differences in the risks among regions are strongly influenced by local socio-economic conditions (*medium confidence*). {3.3.4, 3.3.5, 3.4.2}

Risks of water scarcity are projected to be greater at 2°C than at 1.5°C of global warming in some regions (*medium confidence*). Depending on future socio-economic conditions, limiting global warming to 1.5°C, compared to 2°C, may reduce the proportion of the world population exposed to a climate change-induced increase in water stress by up to 50%, although there is considerable variability between regions (*medium confidence*). Regions with particularly large benefits could include the Mediterranean and the Caribbean (*medium confidence*). Socio-economic drivers, however, are expected to have a greater influence on these risks than the changes in climate (*medium confidence*). {3.3.5, 3.4.2, Box 3.5}

Land Use, Food Security and Food Production Systems

Limiting global warming to 1.5°C, compared with 2°C, is projected to result in smaller net reductions in yields of maize, rice, wheat, and potentially other cereal crops, particularly in

sub-Saharan Africa, Southeast Asia, and Central and South America; and in the CO₂-dependent nutritional quality of rice and wheat (*high confidence*). A loss of 7–10% of rangeland livestock globally is projected for approximately 2°C of warming, with considerable economic consequences for many communities and regions (*medium confidence*). {3.4.6, 3.6, Box 3.1, Cross-Chapter Box 6 in this chapter}

Reductions in projected food availability are larger at 2°C than at 1.5°C of global warming in the Sahel, southern Africa, the Mediterranean, central Europe and the Amazon (*medium confidence*). This suggests a transition from medium to high risk of regionally differentiated impacts on food security between 1.5°C and 2°C (*medium confidence*). Future economic and trade environments and their response to changing food availability (*medium confidence*) are important potential adaptation options for reducing hunger risk in low- and middle-income countries. {Cross-Chapter Box 6 in this chapter}

Fisheries and aquaculture are important to global food security but are already facing increasing risks from ocean warming and acidification (*medium confidence*). These risks are projected to increase at 1.5°C of global warming and impact key organisms such as fin fish and bivalves (e.g., oysters), especially at low latitudes (*medium confidence*). Small-scale fisheries in tropical regions, which are very dependent on habitat provided by coastal ecosystems such as coral reefs, mangroves, seagrass and kelp forests, are expected to face growing risks at 1.5°C of warming because of loss of habitat (*medium confidence*). Risks of impacts and decreasing food security are projected to become greater as global warming reaches beyond 1.5°C and both ocean warming and acidification increase, with substantial losses likely for coastal livelihoods and industries (e.g., fisheries and aquaculture) (*medium to high confidence*). {3.4.4, 3.4.5, 3.4.6, Box 3.1, Box 3.4, Box 3.5, Cross-Chapter Box 6 in this chapter}

Land use and land-use change emerge as critical features of virtually all mitigation pathways that seek to limit global warming to 1.5°C (*high confidence*). Most least-cost mitigation pathways to limit peak or end-of-century warming to 1.5°C make use of carbon dioxide removal (CDR), predominantly employing significant levels of bioenergy with carbon capture and storage (BECCS) and/or afforestation and reforestation (AR) in their portfolio of mitigation measures (*high confidence*). {Cross-Chapter Box 7 in this chapter}

Large-scale deployment of BECCS and/or AR would have a far-reaching land and water footprint (*high confidence*). Whether this footprint would result in adverse impacts, for example on biodiversity or food production, depends on the existence and effectiveness of measures to conserve land carbon stocks, measures to limit agricultural expansion in order to protect natural ecosystems, and the potential to increase agricultural productivity (*medium agreement*). In addition, BECCS and/or AR would have substantial direct effects on regional climate through biophysical feedbacks, which are generally not included in Integrated Assessments Models (*high confidence*). {3.6.2, Cross-Chapter Boxes 7 and 8 in this chapter}

The impacts of large-scale CDR deployment could be greatly reduced if a wider portfolio of CDR options were deployed, if a holistic policy for sustainable land management were adopted, and if increased mitigation efforts were employed to strongly limit the demand for land, energy and material resources, including through lifestyle and dietary changes (*medium confidence*). In particular, reforestation could be associated with significant co-benefits if implemented in a manner than helps restore natural ecosystems (*high confidence*). {Cross-Chapter Box 7 in this chapter}

Human Health, Well-Being, Cities and Poverty

Any increase in global temperature (e.g., +0.5°C) is projected to affect human health, with primarily negative consequences (*high confidence*). Lower risks are projected at 1.5°C than at 2°C for heat-related morbidity and mortality (*very high confidence*), and for ozone-related mortality if emissions needed for ozone formation remain high (*high confidence*). Urban heat islands often amplify the impacts of heatwaves in cities (*high confidence*). Risks for some vector-borne diseases, such as malaria and dengue fever are projected to increase with warming from 1.5°C to 2°C, including potential shifts in their geographic range (*high confidence*). Overall for vector-borne diseases, whether projections are positive or negative depends on the disease, region and extent of change (*high confidence*). Lower risks of undernutrition are projected at 1.5°C than at 2°C (*medium confidence*). Incorporating estimates of adaptation into projections reduces the magnitude of risks (*high confidence*). {3.4.7, 3.4.7.1, 3.4.8, 3.5.5.8}

Global warming of 2°C is expected to pose greater risks to urban areas than global warming of 1.5°C (*medium confidence*). The extent of risk depends on human vulnerability and the effectiveness of adaptation for regions (coastal and non-coastal), informal settlements and infrastructure sectors (such as energy, water and transport) (*high confidence*). {3.4.5, 3.4.8}

Poverty and disadvantage have increased with recent warming (about 1°C) and are expected to increase for many populations as average global temperatures increase from 1°C to 1.5°C and higher (*medium confidence*). Outmigration in agricultural-dependent communities is positively and statistically significantly associated with global temperature (*medium confidence*). Our understanding of the links of 1.5°C and 2°C of global warming to human migration are limited and represent an important knowledge gap. {3.4.10, 3.4.11, 5.2.2, Table 3.5}

Key Economic Sectors and Services

Risks to global aggregated economic growth due to climate change impacts are projected to be lower at 1.5°C than at 2°C by the end of this century (*medium confidence*). {3.5.2, 3.5.3}

The largest reductions in economic growth at 2°C compared to 1.5°C of warming are projected for low- and middle-income countries and regions (the African continent, Southeast Asia, India, Brazil and Mexico) (*low to medium confidence*). Countries

in the tropics and Southern Hemisphere subtropics are projected to experience the largest impacts on economic growth due to climate change should global warming increase from 1.5°C to 2°C (*medium confidence*). {3.5}

Global warming has already affected tourism, with increased risks projected under 1.5°C of warming in specific geographic regions and for seasonal tourism including sun, beach and snow sports destinations (*very high confidence*). Risks will be lower for tourism markets that are less climate sensitive, such as gaming and large hotel-based activities (*high confidence*). Risks for coastal tourism, particularly in subtropical and tropical regions, will increase with temperature-related degradation (e.g., heat extremes, storms) or loss of beach and coral reef assets (*high confidence*). {3.3.6, 3.4.4.12, 3.4.9.1, Box 3.4}

Small Islands, and Coastal and Low-lying areas

Small islands are projected to experience multiple inter-related risks at 1.5°C of global warming that will increase with warming of 2°C and higher levels (*high confidence*). Climate hazards at 1.5°C are projected to be lower compared to those at 2°C (*high confidence*). Long-term risks of coastal flooding and impacts on populations, infrastructures and assets (*high confidence*), freshwater stress (*medium confidence*), and risks across marine ecosystems (*high confidence*) and critical sectors (*medium confidence*) are projected to increase at 1.5°C compared to present-day levels and increase further at 2°C, limiting adaptation opportunities and increasing loss and damage (*medium confidence*). Migration in small islands (internally and internationally) occurs for multiple reasons and purposes, mostly for better livelihood opportunities (*high confidence*) and increasingly owing to sea level rise (*medium confidence*). {3.3.2.2, 3.3.6–9, 3.4.3.2, 3.4.4.2, 3.4.4.5, 3.4.4.12, 3.4.5.3, 3.4.7.1, 3.4.9.1, 3.5.4.9, Box 3.4, Box 3.5}

Impacts associated with sea level rise and changes to the salinity of coastal groundwater, increased flooding and damage to infrastructure, are projected to be critically important in vulnerable environments, such as small islands, low-lying coasts and deltas, at global warming of 1.5°C and 2°C (*high confidence*). Localized subsidence and changes to river discharge can potentially exacerbate these effects. Adaptation is already happening (*high confidence*) and will remain important over multi-centennial time scales. {3.4.5.3, 3.4.5.4, 3.4.5.7, 5.4.5.4, Box 3.5}

Existing and restored natural coastal ecosystems may be effective in reducing the adverse impacts of rising sea levels and intensifying storms by protecting coastal and deltaic regions (*medium confidence*). Natural sedimentation rates are expected to be able to offset the effect of rising sea levels, given the slower rates of sea level rise associated with 1.5°C of warming (*medium confidence*). Other feedbacks, such as landward migration of wetlands and the adaptation of infrastructure, remain important (*medium confidence*). {3.4.4.12, 3.4.5.4, 3.4.5.7}

Increased Reasons for Concern

There are multiple lines of evidence that since AR5 the assessed levels of risk increased for four of the five Reasons for Concern (RFCs) for global warming levels of up to 2°C (*high confidence*).

The risk transitions by degrees of global warming are now: from high to very high between 1.5°C and 2°C for RFC1 (Unique and threatened systems) (*high confidence*); from moderate to high risk between 1°C and 1.5°C for RFC2 (Extreme weather events) (*medium confidence*); from moderate to high risk between 1.5°C and 2°C for RFC3 (Distribution of impacts) (*high confidence*); from moderate to high risk between 1.5°C and 2.5°C for RFC4 (Global aggregate impacts) (*medium confidence*); and from moderate to high risk between 1°C and 2.5°C for RFC5 (Large-scale singular events) (*medium confidence*). {3.5.2}

1. **The category ‘Unique and threatened systems’ (RFC1) display a transition from high to very high risk which is now located between 1.5°C and 2°C of global warming** as opposed to at 2.6°C of global warming in AR5, owing to new and multiple lines of evidence for changing risks for coral reefs, the Arctic and biodiversity in general (*high confidence*). {3.5.2.1}
2. **In ‘Extreme weather events’ (RFC2), the transition from moderate to high risk is now located between 1.0°C and 1.5°C of global warming,** which is very similar to the AR5 assessment but is projected with greater confidence (*medium confidence*). The impact literature contains little information about the potential for human society to adapt to extreme weather events, and hence it has not been possible to locate the transition from ‘high’ to ‘very high’ risk within the context of assessing impacts at 1.5°C versus 2°C of global warming. There is thus *low confidence* in the level at which global warming could lead to very high risks associated with extreme weather events in the context of this report. {3.5}
3. **With respect to the ‘Distribution of impacts’ (RFC3) a transition from moderate to high risk is now located between 1.5°C and 2°C of global warming,** compared with between 1.6°C and 2.6°C global warming in AR5, owing to new evidence about regionally differentiated risks to food security, water resources, drought, heat exposure and coastal submergence (*high confidence*). {3.5}
4. **In ‘global aggregate impacts’ (RFC4) a transition from moderate to high levels of risk is now located between 1.5°C and 2.5°C of global warming,** as opposed to at 3.6°C of warming in AR5, owing to new evidence about global aggregate economic impacts and risks to Earth’s biodiversity (*medium confidence*). {3.5}
5. **Finally, ‘large-scale singular events’ (RFC5), moderate risk is now located at 1°C of global warming and high risk is located at 2.5°C of global warming,** as opposed to at 1.6°C (moderate risk) and around 4°C (high risk) in AR5, because of new observations and models of the West Antarctic ice sheet (*medium confidence*). {3.3.9, 3.5.2, 3.6.3}

3.1 About the Chapter

Chapter 3 uses relevant definitions of a potential 1.5°C warmer world from Chapters 1 and 2 and builds directly on their assessment of gradual versus overshoot scenarios. It interacts with information presented in Chapter 2 via the provision of specific details relating to the mitigation pathways (e.g., land-use changes) and their implications for impacts. Chapter 3 also includes information needed for the assessment and implementation of adaptation options (presented in Chapter 4), as well as the context for considering the interactions of climate change with sustainable development and for the assessment of impacts on sustainability, poverty and inequalities at the household to subregional level (presented in Chapter 5).

This chapter is necessarily transdisciplinary in its coverage of the climate system, natural and managed ecosystems, and human systems and responses, owing to the integrated nature of the natural and human experience. While climate change is acknowledged as a centrally important driver, it is not the only driver of risks to human and natural systems, and in many cases, it is the interaction between these two broad categories of risk that is important (Chapter 1).

The flow of the chapter, linkages between sections, a list of chapter- and cross-chapter boxes, and a content guide for reading according to focus or interest are given in Figure 3.1. Key definitions used in the chapter are collected in the Glossary. Confidence language is used throughout this chapter and likelihood statements (e.g., *likely*, *very likely*) are provided when there is *high confidence* in the assessment.

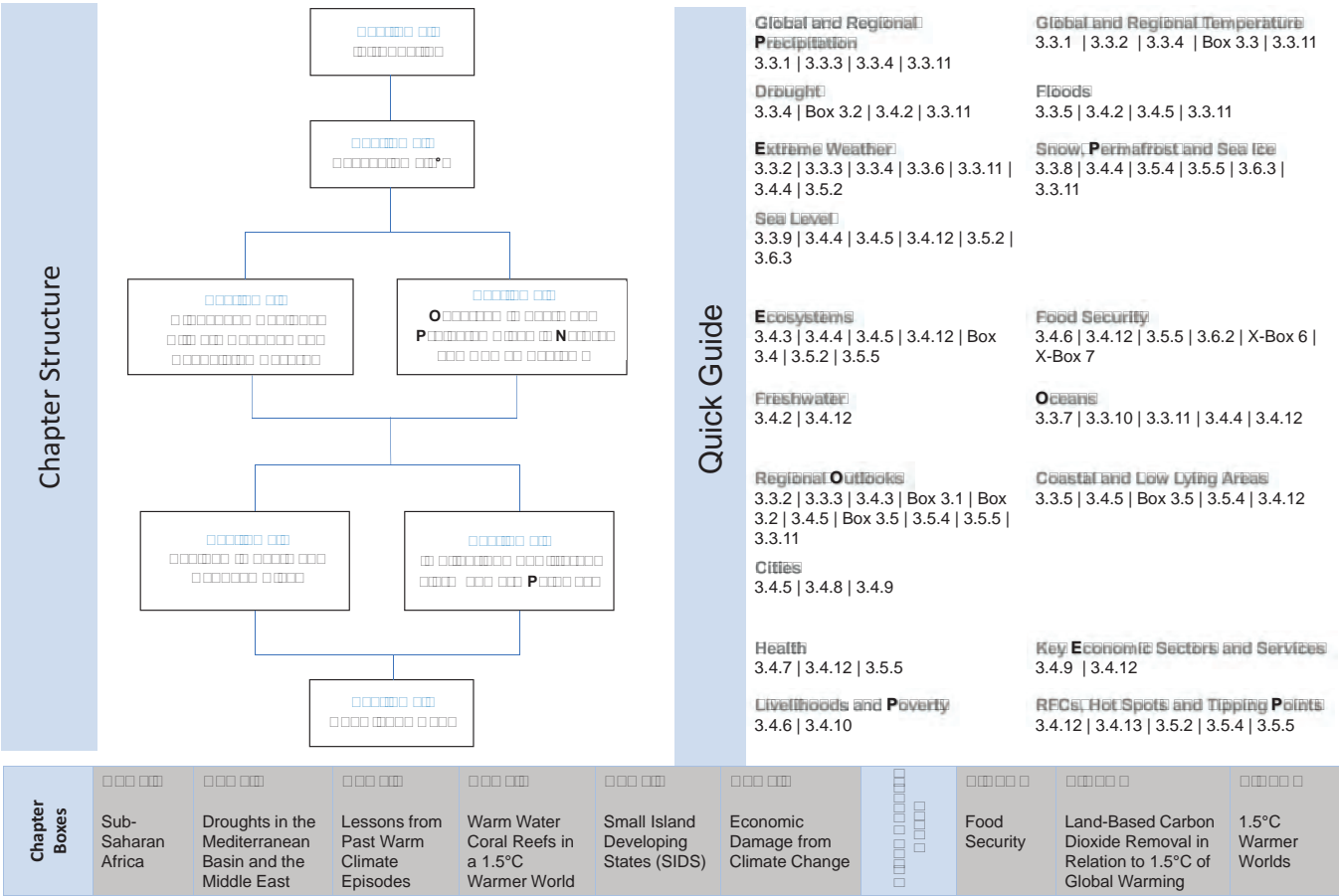


Figure 3.1 | Chapter 3 structure and quick guide.

The underlying literature assessed in Chapter 3 is broad and includes a large number of recent publications specific to assessments for 1.5°C of warming. The chapter also utilizes information covered in prior IPCC special reports, for example the Special Report on Managing the Risks of Extreme Events and Disasters to Advance Climate Change Adaptation (SREX; IPCC, 2012), and many chapters from the IPCC WGII Fifth Assessment Report (AR5) that assess impacts on natural and managed ecosystems and humans, as well as adaptation options (IPCC, 2014b). For this reason, the chapter provides information based

on a broad range of assessment methods. Details about the approaches used are presented in Section 3.2.

Section 3.3 gives a general overview of recent literature on observed climate change impacts as the context for projected future risks. With a few exceptions, the focus here is the analysis of transient responses at 1.5°C and 2°C of global warming, with simulations of *short-term stabilization scenarios* (Section 3.2) also assessed in some cases. In general, *long-term equilibrium stabilization responses* could not be

assessed owing to a lack of data and analysis. A detailed analysis of detection and attribution is not provided but will be the focus of the next IPCC assessment report (AR6). Furthermore, possible interventions in the climate system through radiation modification measures, which are not tied to reductions of greenhouse gas emissions or concentrations, are not assessed in this chapter.

Understanding the observed impacts and projected risks of climate change is crucial to comprehending how the world is likely to change under global warming of 1.5°C above temperatures in the pre-industrial period (with reference to 2°C). Section 3.4 explores the new literature and updates the assessment of impacts and projected risks for a large number of natural and human systems. By also exploring adaptation opportunities, where the literature allows, the section prepares the reader for discussions in subsequent chapters about opportunities to tackle both mitigation and adaptation. The section is mostly globally focused because of limited research on regional risks and adaptation options at 1.5°C and 2°C. For example, the risks of 1.5°C and 2°C of warming in urban areas, as well as the risks of health outcomes under these two warming scenarios (e.g. climate-related diseases, air quality impacts and mental health problems), were not considered because of a lack of projections of how these risks might change in a 1.5°C or 2°C warmer world. In addition, the complexity of many interactions of climate change with drivers of poverty, along with a paucity of relevant studies, meant it was not possible to detect and attribute many dimensions of poverty and disadvantage to climate change. Even though there is increasing documentation of climate-related impacts on places where indigenous people live and where subsistence-oriented communities are found, relevant projections of the risks associated with warming of 1.5°C and 2°C are necessarily limited.

To explore avoided impacts and reduced risks at 1.5°C compared with at 2°C of global warming, the chapter adopts the AR5 'Reasons for Concern' aggregated projected risk framework (Section 3.5). Updates in terms of the aggregation of risks are informed by the most recent literature and the assessments offered in Sections 3.3 and 3.4, with a focus on the impacts at 2°C of warming that could potentially be avoided if warming were constrained to 1.5°C. Economic benefits that would be obtained (Section 3.5.3), climate change 'hotspots' that could be avoided or reduced (Section 3.5.4 as guided by the assessments of Sections 3.3, 3.4 and 3.5), and tipping points that could be circumvented (Section 3.5.5) at 1.5°C compared to higher degrees of global warming are all examined. The latter assessments are, however, constrained to regional analyses, and hence this particular section does not include an assessment of specific losses and damages.

Section 3.6 provides an overview on specific aspects of the mitigation pathways considered compatible with 1.5°C of global warming, including some scenarios involving temperature overshoot above 1.5°C global warming during the 21st century. Non-CO₂ implications and projected risks of mitigation pathways, such as changes to land use and atmospheric compounds, are presented and explored. Finally, implications for sea ice, sea level and permafrost beyond the end of the century are assessed.

The exhaustive assessment of literature specific to global warming of 1.5°C above the pre-industrial period, presented across all the

sections in Chapter 3, highlights knowledge gaps resulting from the heterogeneous information available across systems, regions and sectors. Some of these gaps are described in Section 3.7.

3.2 How are Risks at 1.5°C and Higher Levels of Global Warming Assessed in this Chapter?

The methods that are applied for assessing observed and projected changes in climate and weather are presented in Section 3.2.1, while those used for assessing the observed impacts on and projected risks to natural and managed systems, and to human settlements, are described in Section 3.2.2. Given that changes in climate associated with 1.5°C of global warming were not the focus of past IPCC reports, dedicated approaches based on recent literature that are specific to the present report are also described. Background on specific methodological aspects (climate model simulations available for assessments at 1.5°C global warming, attribution of observed changes in climate and their relevance for assessing projected changes at 1.5°C and 2°C global warming, and the propagation of uncertainties from climate forcing to impacts on ecosystems) are provided in the Supplementary Material 3.SM.

3.2.1 How are Changes in Climate and Weather at 1.5°C versus Higher Levels of Warming Assessed?

Evidence for the assessment of changes to climate at 1.5°C versus 2°C can be drawn both from observations and model projections. Global mean surface temperature (GMST) anomalies were about +0.87°C (±0.10°C likely range) above pre-industrial (1850–1900) values in the 2006–2015 decade, with a recent warming of about 0.2°C (±0.10°C) per decade (Chapter 1). Human-induced global warming reached approximately 1°C (±0.2°C *likely* range) in 2017 (Chapter 1). While some of the observed trends may be due to internal climate variability, methods of detection and attribution can be applied to assess which part of the observed changes may be attributed to anthropogenic forcing (Bindoff et al., 2013b). Hence, evidence from attribution studies can be used to assess changes in the climate system that are already detectable at lower levels of global warming and would thus continue to change with a further 0.5°C or 1°C of global warming (see Supplementary Material 3.SM.1 and Sections 3.3.1, 3.3.2, 3.3.3, 3.3.4 and 3.3.11). A recent study identified significant changes in extremes for a 0.5°C difference in global warming based on the historical record (Schleussner et al., 2017). It should also be noted that attributed changes in extremes since 1950 that were reported in the IPCC AR5 report (IPCC, 2013) generally correspond to changes in global warming of about 0.5°C (see 3.SM.1).

Climate model simulations are necessary for the investigation of the response of the climate system to various forcings, in particular to forcings associated with higher levels of greenhouse gas concentrations. Model simulations include experiments with global and regional climate models, as well as impact models – driven with output from climate models – to evaluate the risk related to climate

change for natural and human systems (Supplementary Material 3.SM.1). Climate model simulations were generally used in the context of particular ‘climate scenarios’ from previous IPCC reports (e.g., IPCC, 2007, 2013). This means that emissions scenarios (IPCC, 2000) were used to drive climate models, providing different projections for given emissions pathways. The results were consequently used in a ‘storyline’ framework, which presents the development of climate in the course of the 21st century and beyond for a given emissions pathway. Results were assessed for different time slices within the model projections such as 2016–2035 (‘near term’, which is slightly below a global warming of 1.5°C according to most scenarios, Kirtman et al., 2013), 2046–2065 (mid-21st century, Collins et al., 2013), and 2081–2100 (end of 21st century, Collins et al., 2013). Given that this report focuses on climate change for a given mean global temperature response (1.5°C or 2°C), methods of analysis had to be developed and/or adapted from previous studies in order to provide assessments for the specific purposes here.

A major challenge in assessing climate change under 1.5°C, or 2°C (and higher levels), of global warming pertains to the **definition of a ‘1.5°C or 2°C climate projection’** (see also Cross-Chapter Box 8 in this chapter). Resolving this challenge includes the following considerations:

- A. The need to distinguish between (i) **transient climate responses** (i.e., those that ‘pass through’ 1.5°C or 2°C of global warming), (ii) **short-term stabilization responses** (i.e., scenarios for the late 21st century that result in stabilization at a mean global warming of 1.5°C or 2°C by 2100), and (iii) **long-term equilibrium stabilization responses** (i.e., those occurring after several millennia once climate (temperature) equilibrium at 1.5°C or 2°C is reached). These responses can be very different in terms of climate variables and the inertia associated with a given climate forcing. A striking example is sea level rise (SLR). In this case, projected increases within the 21st century are minimally dependent on the scenario considered, yet they stabilize at very different levels for a long-term warming of 1.5°C versus 2°C (Section 3.3.9).
- B. The ‘1.5°C or 2°C emissions scenarios’ presented in Chapter 2 are targeted to hold warming below 1.5°C or 2°C with a certain probability (generally two-thirds) over the course, or at the end, of the 21st century. These scenarios should be seen as the operationalization of 1.5°C or 2°C warmer worlds. However, when these emission scenarios are used to drive climate models, some of the resulting simulations lead to warming above these respective thresholds (typically with a probability of one-third, see Chapter 2 and Cross-Chapter Box 8 in this chapter). This is due both to discrepancies between models and to internal climate variability. For this reason, the climate outcome for any of these scenarios, even those excluding an overshoot (see next point, C.), include some probability of reaching a global climate warming of more than 1.5°C or 2°C. Hence, a comprehensive assessment of climate risks associated with ‘1.5°C or 2°C climate scenarios’ needs to include consideration of higher levels of warming (e.g., up to 2.5°C to 3°C, see Chapter 2 and Cross-Chapter Box 8 in this chapter).
- C. Most of the ‘1.5°C scenarios’, and some of the ‘2°C emissions scenarios’ presented in Chapter 2 include a temperature overshoot during the course of the 21st century. This means that median temperature projections under these scenarios exceed the target warming levels over the course of the century (typically 0.5°C–1°C higher than the respective target levels at most), before warming returns to below 1.5°C or 2°C by 2100. During the overshoot phase, impacts would therefore correspond to higher transient temperature increases than 1.5°C or 2°C. For this reason, impacts of transient responses at these higher warming levels are also partly addressed in Cross-Chapter Box 8 in this chapter (on a 1.5°C warmer world), and some analyses for changes in extremes are also presented for higher levels of warming in Section 3.3 (Figures 3.5, 3.6, 3.9, 3.10, 3.12 and 3.13). Most importantly, different overshoot scenarios may have very distinct impacts depending on (i) the peak temperature of the overshoot, (ii) the length of the overshoot period, and (iii) the associated rate of change in global temperature over the time period of the overshoot. While some of these issues are briefly addressed in Sections 3.3 and 3.6, and in the Cross-Chapter Box 8, the definition of overshoot and related questions will need to be more comprehensively addressed in the IPCC AR6 report.
- D. The levels of global warming that are the focus of this report (1.5°C and 2°C) are measured relative to the pre-industrial period. This definition requires an agreement on the exact reference time period (for 0°C of warming) and the time frame over which the global warming is assessed, typically 20 to 30 years in length. As discussed in Chapter 1, a climate with 1.5°C global warming is one in which temperatures averaged over a multi-decade time scale are 1.5°C above those in the pre-industrial reference period. Greater detail is provided in Cross-Chapter Box 8 in this chapter. Inherent to this is the observation that the mean temperature of a ‘1.5°C warmer world’ can be regionally and temporally much higher (e.g., with regional annual temperature extremes involving warming of more than 6°C; see Section 3.3 and Cross-Chapter Box 8 in this chapter).
- E. The interference of factors unrelated to greenhouse gases with mitigation pathways can strongly affect regional climate. For example, biophysical feedbacks from changes in land use and irrigation (e.g., Hirsch et al., 2017; Thiery et al., 2017), or projected changes in short-lived pollutants (e.g., Z. Wang et al., 2017), can have large influences on local temperatures and climate conditions. While these effects are not explicitly integrated into the scenarios developed in Chapter 2, they may affect projected changes in climate under 1.5°C of global warming. These issues are addressed in more detail in Section 3.6.2.2.

The assessment presented in the current chapter largely focuses on the analysis of **transient responses in climate at 1.5°C versus 2°C** and higher levels of global warming (see point A. above and Section 3.3). It generally uses the empirical scaling relationship (ESR) approach (Seneviratne et al., 2018c), also termed the ‘time sampling’ approach (James et al., 2017), which consists of sampling the response at 1.5°C and other levels of global warming from all available global climate model scenarios for the 21st century (e.g., Schleussner et al., 2016b;

Seneviratne et al., 2016; Wartenburger et al., 2017). The ESR approach focuses more on the derivation of a continuous relationship, while the term ‘time sampling’ is more commonly used when comparing a limited number of warming levels (e.g., 1.5°C versus 2°C). A similar approach in the case of regional climate model (RCM) simulations consists of sampling the RCM model output corresponding to the time frame at which the driving general circulation model (GCM) reaches the considered temperature level, for example, as done within IMPACT2C (Jacob and Solman, 2017), see description in Vautard et al. (2014). As an alternative to the ESR or time sampling approach, pattern scaling may be used. Pattern scaling is a statistical approach that describes relationships of specific climate responses as a function of global temperature change. Some assessments presented in this chapter are based on this method. The disadvantage of pattern scaling, however, is that the relationship may not perfectly emulate the models’ responses at each location and for each global temperature level (James et al., 2017). Expert judgement is a third methodology that can be used to assess probable changes at 1.5°C or 2°C of global warming by combining changes that have been attributed to the observed time period (corresponding to warming of 1°C or less if assessed over a shorter period) with known projected changes at 3°C or 4°C above pre-industrial temperatures (Supplementary Material 3.SM.1). In order to assess effects induced by a 0.5°C difference in global warming, the historical record can be used at first approximation as a proxy, meaning that conditions are compared for two periods that have a 0.5°C difference in GMST warming (such as 1991–2010 and 1960–1979, e.g., Schleussner et al., 2017). This in particular also applies to attributed changes in extremes since 1950 that were reported in the IPCC AR5 report (IPCC, 2013; see also 3.SM.1). Using observations, however, it is not possible to account for potential non-linear changes that could occur above 1°C of global warming or as 1.5°C of warming is reached.

In some cases, assessments of **short-term stabilization responses** are also presented, derived using a subset of model simulations that reach a given temperature limit by 2100, or driven by sea surface temperature (SST) values consistent with such scenarios. This includes new results from the ‘Half a degree additional warming, prognosis and projected impacts’ (HAPPI) project (Section 1.5.2; Mitchell et al., 2017). Notably, there is evidence that for some variables (e.g., temperature and precipitation extremes), responses after short-term stabilization (i.e., approximately equivalent to the RCP2.6 scenario) are very similar to the transient response of higher-emissions scenarios (Seneviratne et al., 2016, 2018c; Wartenburger et al., 2017; Tebaldi and Knutti, 2018). This is, however, less the case for mean precipitation (e.g., Pendergrass et al., 2015), for which other aspects of the emissions scenarios appear relevant.

For the assessment of **long-term equilibrium stabilization responses**, this chapter uses results from existing simulations where available (e.g., for sea level rise), although the available data for this type of projection is limited for many variables and scenarios and will need to be addressed in more depth in the IPCC AR6 report.

Supplementary Material 3.SM.1 of this chapter includes further details of the climate models and associated simulations that were used to support the present assessment, as well as a background on detection

and attribution approaches of relevance to assessing changes in climate at 1.5°C of global warming.

3.2.2 How are Potential Impacts on Ecosystems Assessed at 1.5°C versus Higher Levels of Warming?

Considering that the impacts observed so far are for a global warming lower than 1.5°C (generally up to the 2006–2015 decade, i.e., for a global warming of 0.87°C or less; see above), direct information on the impacts of a global warming of 1.5°C is not yet available. The global distribution of observed impacts shown in AR5 (Cramer et al., 2014), however, demonstrates that methodologies now exist which are capable of detecting impacts on systems strongly influenced by factors (e.g., urbanization and human pressure in general) or where climate may play only a secondary role in driving impacts. Attribution of observed impacts to greenhouse gas forcing is more rarely performed, but a recent study (Hansen and Stone, 2016) shows that most of the detected temperature-related impacts that were reported in AR5 (Cramer et al., 2014) can be attributed to anthropogenic climate change, while the signals for precipitation-induced responses are more ambiguous.

One simple approach for assessing possible impacts on natural and managed systems at 1.5°C versus 2°C consists of identifying impacts of a global 0.5°C of warming in the observational record (e.g., Schleussner et al., 2017) assuming that the impacts would scale linearly for higher levels of warming (although this may not be appropriate). Another approach is to use conclusions from analyses of past climates combined with modelling of the relationships between climate drivers and natural systems (Box 3.3). A more complex approach relies on laboratory or field experiments (Dove et al., 2013; Bonal et al., 2016), which provide useful information on the causal effect of a few factors, which can be as diverse as climate, greenhouse gases (GHG), management practices, and biological and ecological variables, on specific natural systems that may have unusual physical and chemical characteristics (e.g., Fabricius et al., 2011; Allen et al., 2017). This last approach can be important in helping to develop and calibrate impact mechanisms and models through empirical experimentation and observation.

Risks for natural and human systems are often assessed with impact models where climate inputs are provided by representative concentration pathway (RCP)-based climate projections. The number of studies projecting impacts at 1.5°C or 2°C of global warming has increased in recent times (see Section 3.4), even if the four RCP scenarios used in AR5 are not strictly associated with these levels of global warming. Several approaches have been used to extract the required climate scenarios, as described in Section 3.2.1. As an example, Schleussner et al. (2016b) applied a time sampling (or ESR) approach, described in Section 3.2.1, to estimate the differential effect of 1.5°C and 2°C of global warming on water availability and impacts on agriculture using an ensemble of simulations under the RCP8.5 scenario. As a further example using a different approach, Iizumi et al. (2017) derived a 1.5°C scenario from simulations with a crop model using an interpolation between the no-change (approximately 2100) conditions and the RCP2.6 scenario (with a global warming of 1.8°C in 2100), and they derived the corresponding 2°C scenario from RCP2.6 and RCP4.5 simulations in 2100. The Inter-Sectoral Impact Model

Integration and Intercomparison Project Phase 2 (ISIMIP2; Frieler et al., 2017) extended this approach to investigate a number of sectoral impacts on terrestrial and marine ecosystems. In most cases, risks are assessed by impact models coupled offline to climate models after bias correction, which may modify long-term trends (Grillakis et al., 2017).

Assessment of local impacts of climate change necessarily involves a change in scale, such as from the global scale to that of natural or human systems (Frieler et al., 2017; Reyer et al., 2017d; Jacob et al., 2018). An appropriate method of downscaling (Supplementary Material 3.SM.1) is crucial for translating perspectives on 1.5°C and 2°C of global warming to scales and impacts relevant to humans and ecosystems. A major challenge associated with this requirement is the correct reproduction of the variance of local to regional changes, as well as the frequency and amplitude of extreme events (Vautard et al., 2014). In addition, maintaining physical consistency between downscaled variables is important but challenging (Frost et al., 2011).

Another major challenge relates to the propagation of the uncertainties at each step of the methodology, from the global forcings to the global climate and from regional climate to impacts at the ecosystem level, considering local disturbances and local policy effects. The risks for natural and human systems are the result of complex combinations of global and local drivers, which makes quantitative uncertainty analysis difficult. Such analyses are partly done using multimodel approaches, such as multi-climate and multi-impact models (Warszawski et al., 2013, 2014; Frieler et al., 2017). In the case of crop projections, for example, the majority of the uncertainty is caused by variation among crop models rather than by downscaling outputs of the climate models used (Asseng et al., 2013). Error propagation is an important issue for coupled models. Dealing correctly with uncertainties in a robust probabilistic model is particularly important when considering the potential for relatively small changes to affect the already small signal associated with 0.5°C of global warming (Supplementary Material 3.SM.1). The computation of an impact per unit of climatic change, based either on models or on data, is a simple way to present the probabilistic ecosystem response while taking into account the various sources of uncertainties (Fronzek et al., 2011).

In summary, in order to assess risks at 1.5°C and higher levels of global warming, several things need to be considered. Projected climates under 1.5°C of global warming differ depending on temporal aspects and emission pathways. Considerations include whether global temperature is (i) temporarily at this level (i.e., is a transient phase on its way to higher levels of warming), (ii) arrives at 1.5°C, with or without overshoot, after stabilization of greenhouse gas concentrations, or (iii) is at this level as part of long-term climate equilibrium (complete only after several millennia). Assessments of impacts of 1.5°C of warming are generally based on climate simulations for these different possible pathways. Most existing data and analyses focus on transient impacts (i). Fewer data are available for dedicated climate model simulations that are able to assess pathways consistent with (ii), and very few data are available for the assessment of changes at climate equilibrium (iii). In some cases, inferences regarding the impacts of further warming of 0.5°C above present-day temperatures (i.e., 1.5°C of global warming) can also be drawn from observations of similar sized changes (0.5°C) that have occurred in the past, such as during the last 50 years.

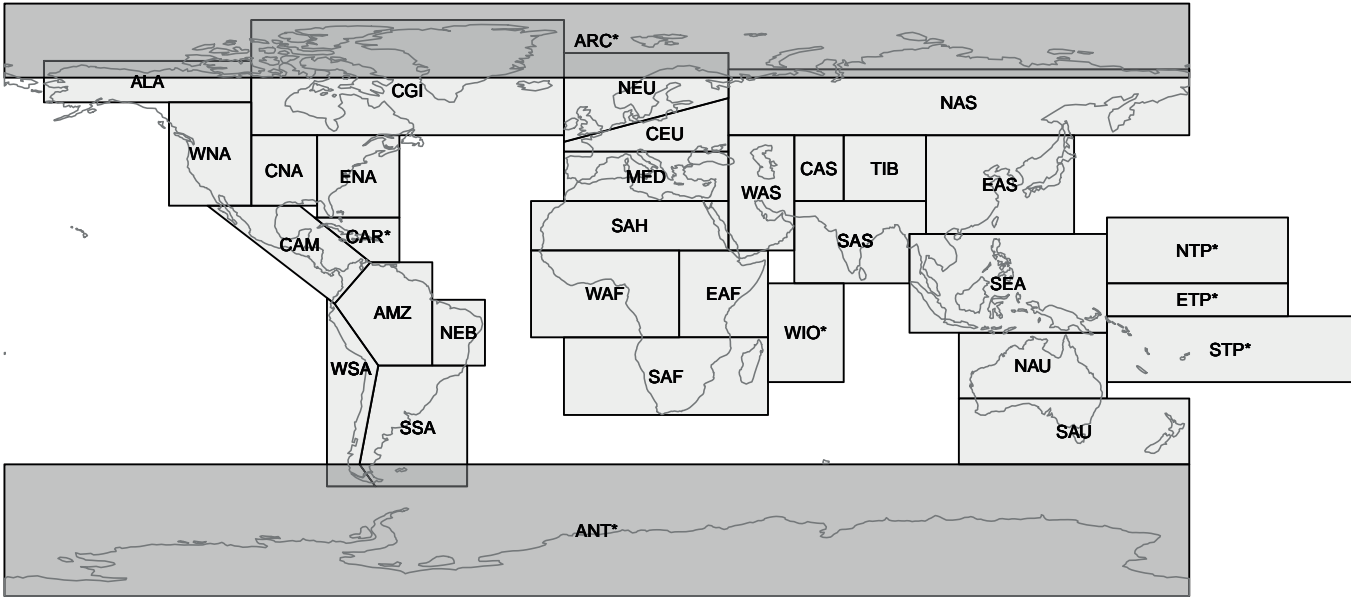
However, impacts can only be partly inferred from these types of observations, given the strong possibility of non-linear changes, as well as lag effects for some climate variables (e.g., sea level rise, snow and ice melt). For the impact models, three challenges are noted about the coupling procedure: (i) the bias correction of the climate model, which may modify the simulated response of the ecosystem, (ii) the necessity to downscale the climate model outputs to reach a pertinent scale for the ecosystem without losing physical consistency of the downscaled climate fields, and (iii) the necessity to develop an integrated study of the uncertainties.

3.3 Global and Regional Climate Changes and Associated Hazards

This section provides the assessment of changes in climate at 1.5°C of global warming relative to changes at higher global mean temperatures. Section 3.3.1 provides a brief overview of changes to global climate. Sections 3.3.2–3.3.11 provide assessments for specific aspects of the climate system, including regional assessments for temperature (Section 3.3.2) and precipitation (Section 3.3.3) means and extremes. Analyses of regional changes are based on the set of regions displayed in Figure 3.2. A synthesis of the main conclusions of this section is provided in Section 3.3.11. The section builds upon assessments from the IPCC AR5 WGI report (Bindoff et al., 2013a; Christensen et al., 2013; Collins et al., 2013; Hartmann et al., 2013; IPCC, 2013) and Chapter 3 of the IPCC Special Report on Managing the Risks of Extreme Events and Disasters to Advance Climate Change Adaptation (SREX; Seneviratne et al., 2012), as well as a substantial body of new literature related to projections of climate at 1.5°C and 2°C of warming above the pre-industrial period (e.g., Vautard et al., 2014; Fischer and Knutti, 2015; Schleussner et al., 2016b, 2017; Seneviratne et al., 2016, 2018c; Déqué et al., 2017; Maule et al., 2017; Mitchell et al., 2017, 2018a; Wartenburger et al., 2017; Zaman et al., 2017; Betts et al., 2018; Jacob et al., 2018; Kharin et al., 2018; Wehner et al., 2018b). The main assessment methods are as already detailed in Section 3.2.

3.3.1 Global Changes in Climate

There is *high confidence* that the increase in global mean surface temperature (GMST) has reached 0.87°C ($\pm 0.10^\circ\text{C}$ *likely* range) above pre-industrial values in the 2006–2015 decade (Chapter 1). AR5 assessed that the globally averaged temperature (combined over land and ocean) displayed a warming of about 0.85°C [0.65°C to 1.06°C] during the period 1880–2012, with a large fraction of the detected global warming being attributed to anthropogenic forcing (Bindoff et al., 2013a; Hartmann et al., 2013; Stocker et al., 2013). While new evidence has highlighted that sampling biases and the choice of approaches used to estimate GMST (e.g., using water versus air temperature over oceans and using model simulations versus observations-based estimates) can affect estimates of GMST increase (Richardson et al., 2016; see also Supplementary Material 3.SM.2), the present assessment is consistent with that of AR5 regarding a detectable and dominant effect of anthropogenic forcing on observed trends in global temperature (also confirmed in Ribes et al., 2017). As highlighted in Chapter 1, human-induced warming



Abbreviation	Name	Abbreviation	Name	Abbreviation	Name	Abbreviation	Name
ALA	Alaska/N.W. Canada	CNA	Central North America	NEU	North Europe	TIB	Tibetan Plateau
AMZ	Amazon	EAF	East Africa	NTP*	Pacific Islands region[2]	WAF	West Africa
ANT*	Antarctica	EAS	East Asia	SAF	Southern Africa	WAS	West Asia
ARC*	Arctic	ENA	East North America	SAH	Sahara	WIO*	West Indian Ocean
CAM	Central America/Mexico	ETP*	Pacific Islands region[3]	SAS	South Asia	WNA	West North America
CAR*	small islands regions Caribbean	MED	South Europe/Mediterranean	SAU	South Australia/New Zealand	WSA	West Coast South America
CAS	Central Asia	NAS	North Asia	SEA	Southeast Asia		
CEU	Central Europe	NAU	North Australia	SSA	Southeastern South America		
CGI	Canada/Greenland/Iceland	NEB	North–East Brazil	STP*	Southern Tropical Pacific		

Figure 3.2 | Regions used for regional analyses provided in Section 3.3. The choice of regions is based on the IPCC Fifth Assessment Report (AR5, Chapter 14, Christensen et al., 2013 and Annex 1: Atlas) and the Special Report on Managing the Risks of Extreme Events and Disasters to Advance Climate Change Adaptation (SREX, Chapter 3, Seneviratne et al., 2012), with seven additional regions in the Arctic, Antarctic and islands not included in the IPCC SREX report (indicated with asterisks). Analyses for regions with asterisks are provided in the Supplementary Material 3.SM.2

reached approximately 1°C ($\pm 0.2^{\circ}\text{C}$ *likely* range) in 2017. More background on recent observed trends in global climate is provided in the Supplementary Material 3.SM.2.

A global warming of 1.5°C implies higher mean temperatures compared to during pre-industrial times in almost all locations, both on land and in oceans (*high confidence*) (Figure 3.3). In addition, a global warming of 2°C versus 1.5°C results in robust differences in the mean temperatures in almost all locations, both on land and in the ocean (*high confidence*). The land–sea contrast in warming is important and implies particularly large changes in temperature over land, with mean warming of more than 1.5°C in most land regions (*high confidence*; see Section 3.3.2 for more details). The largest increase in mean temperature is found in the high latitudes of the Northern Hemisphere (*high confidence*; Figure 3.3, see Section 3.3.2 for more details). Projections for precipitation are more uncertain, but they highlight robust increases in mean precipitation in the Northern Hemisphere high latitudes at 1.5°C global warming

versus pre-industrial conditions, as well as at 2°C global warming versus pre-industrial conditions (*high confidence*) (Figure 3.3). There are consistent but less robust signals when comparing changes in mean precipitation at 2°C versus 1.5°C of global warming. Hence, it is assessed that there is *medium confidence* in an increase of mean precipitation in high-latitudes at 2°C versus 1.5°C of global warming (Figure 3.3). For droughts, changes in evapotranspiration and precipitation timing are also relevant (see Section 3.3.4). Figure 3.4 displays changes in temperature extremes (the hottest daytime temperature of the year, TXx, and the coldest night-time temperature of the year, TNn) and heavy precipitation (the annual maximum 5-day precipitation, Rx5day). These analyses reveal distinct patterns of changes, with the largest changes in TXx occurring on mid-latitude land and the largest changes in TNn occurring at high latitudes (both on land and in oceans). Differences in TXx and TNn compared to pre-industrial climate are robust at both global warming levels. Differences in TXx and TNn at 2°C versus 1.5°C of global warming are robust across most of the globe. Changes in heavy precipitation

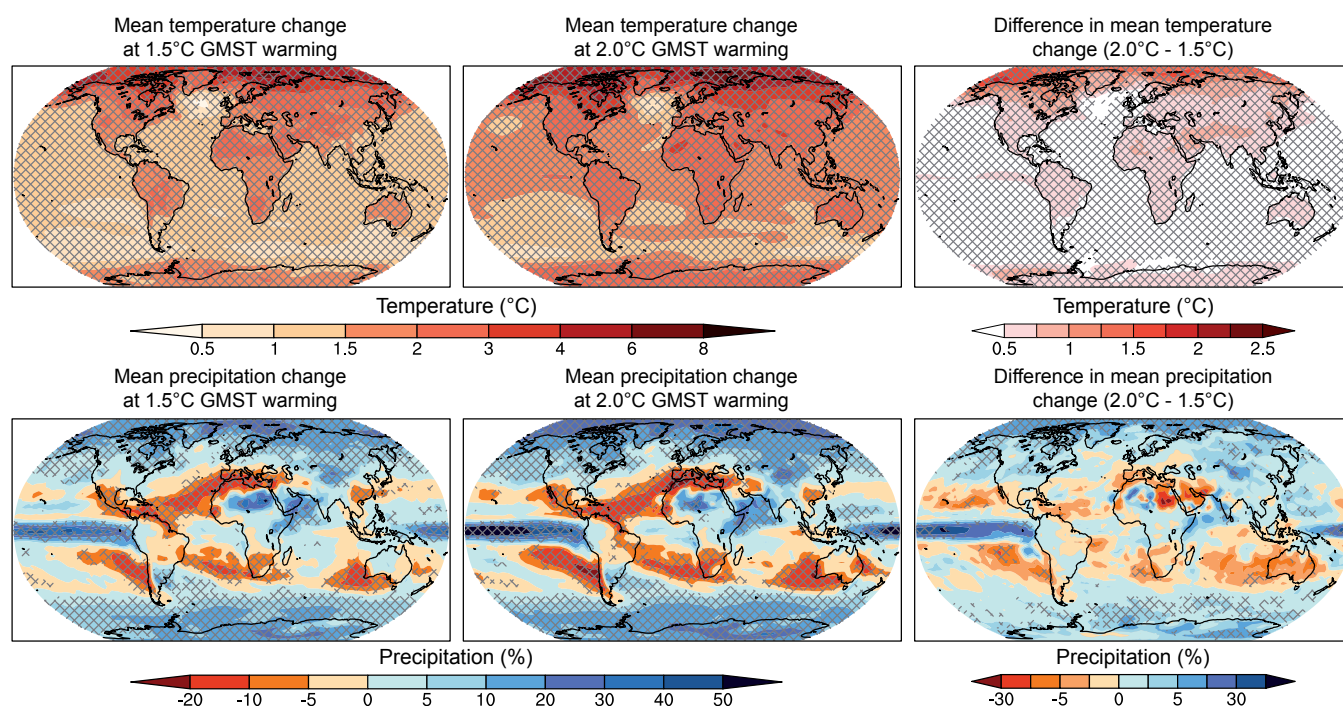


Figure 3.3 | Projected changes in mean temperature (top) and mean precipitation (bottom) at 1.5°C (left) and 2°C (middle) of global warming compared to the pre-industrial period (1861–1880), and the difference between 1.5°C and 2°C of global warming (right). Cross-hatching highlights areas where at least two-thirds of the models agree on the sign of change as a measure of robustness (18 or more out of 26). Values were assessed from the transient response over a 10-year period at a given warming level, based on Representative Concentration Pathway (RCP)8.5 Coupled Model Intercomparison Project Phase 5 (CMIP5) model simulations (adapted from Seneviratne et al., 2016 and Wartenburger et al., 2017, see Supplementary Material 3.SM.2 for more details). Note that the responses at 1.5°C of global warming are similar for RCP2.6 simulations (see Supplementary Material 3.SM.2). Differences compared to 1°C of global warming are provided in the Supplementary Material 3.SM.2.

are less robust, but particularly strong increases are apparent at high latitudes as well as in the tropics at both 1.5°C and 2°C of global warming compared to pre-industrial conditions. The differences in heavy precipitation at 2°C versus 1.5°C global warming are generally not robust at grid-cell scale, but they display consistent increases in most locations (Figure 3.4). However, as addressed in Section 3.3.3, statistically significant differences are found in several large regions and when aggregated over the global land area. We thus assess that there is *high confidence* regarding global-scale differences in temperature means and extremes at 2°C versus 1.5°C global warming, and *medium confidence* regarding global-scale differences in precipitation means and extremes. Further analyses, including differences at 1.5°C and 2°C global warming versus 1°C (i.e., present-day) conditions are provided in the Supplementary Material 3.SM.2.

These projected changes at 1.5°C and 2°C of global warming are consistent with the attribution of observed historical global trends in temperature and precipitation means and extremes (Bindoff et al., 2013a), as well as with some observed changes under the recent global warming of 0.5°C (Schleussner et al., 2017). These comparisons are addressed in more detail in Sections 3.3.2 and 3.3.3. Attribution studies have shown that there is *high confidence* that anthropogenic forcing has had a detectable influence on trends in global warming (*virtually certain* since the mid-20th century), in land warming on all continents except Antarctica (*likely* since the mid-20th century), in ocean warming since 1970 (*very likely*), and in increases in hot extremes and decreases in cold extremes since the mid-20th century

(*very likely*) (Bindoff et al., 2013a). In addition, there is *medium confidence* that anthropogenic forcing has contributed to increases in mean precipitation at high latitudes in the Northern Hemisphere since the mid-20th century and to global-scale increases in heavy precipitation in land regions with sufficient observations over the same period (Bindoff et al., 2013a). Schleussner et al. (2017) showed, through analyses of recent observed tendencies, that changes in temperature extremes and heavy precipitation indices are detectable in observations for the 1991–2010 period compared with those for 1960–1979, with a global warming of approximately 0.5°C occurring between these two periods (*high confidence*). The observed tendencies over that time frame are thus consistent with attributed changes since the mid-20th century (*high confidence*).

The next sections assess changes in several different types of climate-related hazards. It should be noted that the different types of hazards are considered in isolation but some regions are projected to be affected by collocated and/or concomitant changes in several types of hazards (*high confidence*). Two examples are sea level rise and heavy precipitation in some regions, possibly leading together to more flooding, and droughts and heatwaves, which can together increase the risk of fire occurrence. Such events, also called compound events, may substantially increase risks in some regions (e.g., AghaKouchak et al., 2014; Van Den Hurk et al., 2015; Martius et al., 2016; Zscheischler et al., 2018). A detailed assessment of physically-defined compound events was not possible as part of this report, but aspects related to overlapping multi-sector risks are highlighted in Sections 3.4 and 3.5.

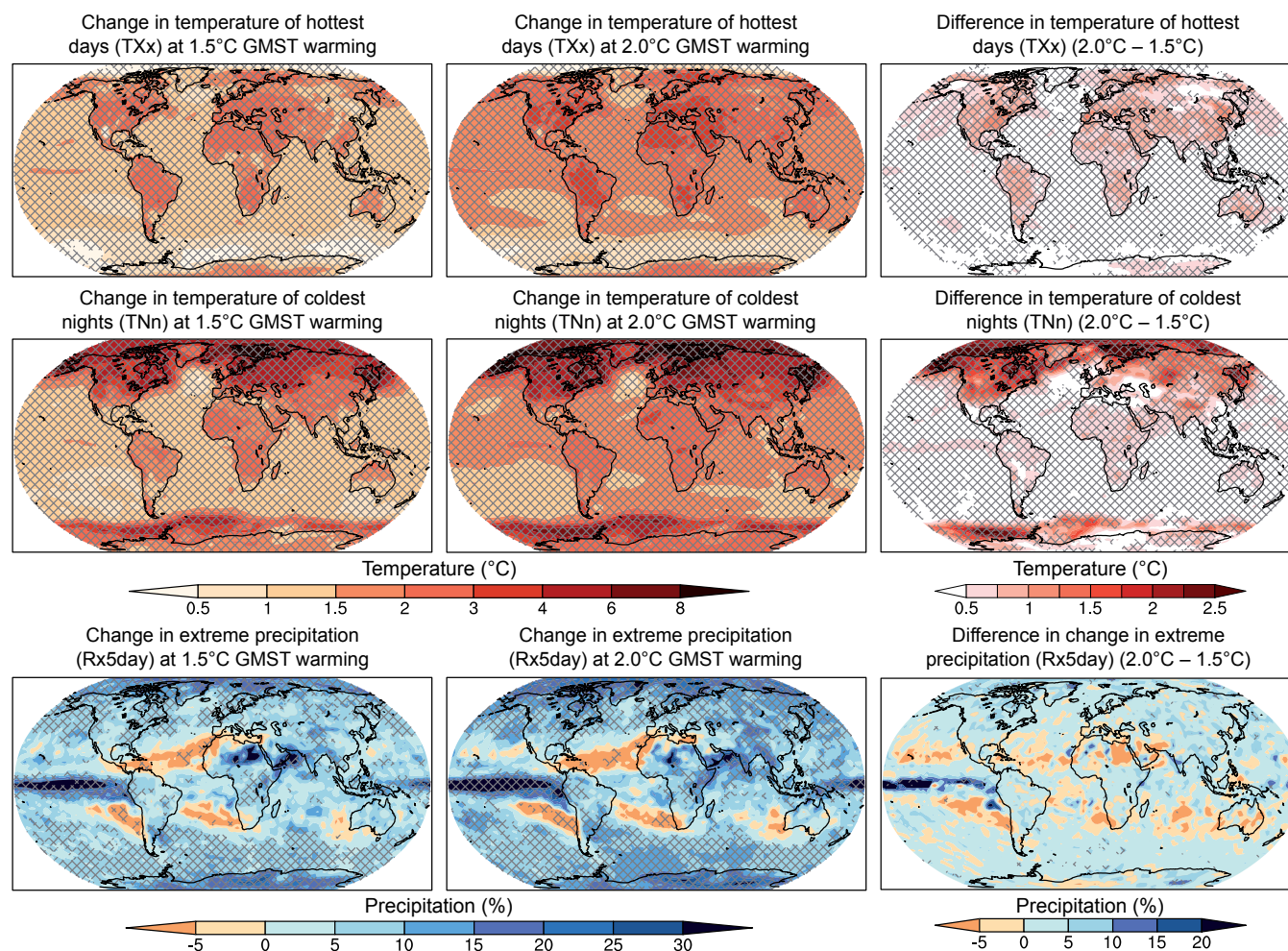


Figure 3.4 | Projected changes in extremes at 1.5°C (left) and 2°C (middle) of global warming compared to the pre-industrial period (1861–1880), and the difference between 1.5°C and 2°C of global warming (right). Cross-hatching highlights areas where at least two-thirds of the models agree on the sign of change as a measure of robustness (18 or more out of 26): temperature of annual hottest day (maximum temperature), TXx (top), and temperature of annual coldest night (minimum temperature), TNn (middle), and annual maximum 5-day precipitation, Rx5day (bottom). The underlying methodology and data basis are the same as for Figure 3.3 (see Supplementary Material 3.SM.2 for more details). Note that the responses at 1.5°C of global warming are similar for Representative Concentration Pathway (RCP)2.6 simulations (see Supplementary Material 3.SM.2). Differences compared to 1°C of global warming are provided in the Supplementary Material 3.SM.2.

3.3.2 Regional Temperatures on Land, Including Extremes

3.3.2.1 Observed and attributed changes in regional temperature means and extremes

While the quality of temperature measurements obtained through ground observational networks tends to be high compared to that of measurements for other climate variables (Seneviratne et al., 2012), it should be noted that some regions are undersampled. Cowtan and Way (2014) highlighted issues regarding undersampling, which is most problematic at the poles and over Africa, and which may lead to biases in estimated changes in GMST (see also Supplementary Material 3.SM.2 and Chapter 1). This undersampling also affects the confidence of assessments regarding regional observed and projected changes in both mean and extreme temperature. Despite this partly limited coverage, the attribution chapter of AR5 (Bindoff et al., 2013a) and recent papers (e.g., Sun et al., 2016; Wan et al., 2018) assessed that, over every continental region and in many sub-continental

regions, anthropogenic influence has made a substantial contribution to surface temperature increases since the mid-20th century.

Based on the AR5 and SREX, as well as recent literature (see Supplementary Material 3.SM), there is *high confidence* (very likely) that there has been an overall decrease in the number of cold days and nights and an overall increase in the number of warm days and nights at the global scale on land. There is also *high confidence* (likely) that consistent changes are detectable on the continental scale in North America, Europe and Australia. There is *high confidence* that these observed changes in temperature extremes can be attributed to anthropogenic forcing (Bindoff et al., 2013a). As highlighted in Section 3.2, the observational record can be used to assess past changes associated with a global warming of 0.5°C. Schleussner et al. (2017) used this approach to assess observed changes in extreme indices for the 1991–2010 versus the 1960–1979 period, which corresponds to just about a 0.5°C GMST difference in the observed record (based on the Goddard Institute for Space Studies Surface Temperature Analysis

(GISTEMP) dataset, Hansen et al., 2010). They found that substantial changes due to 0.5°C of warming are apparent for indices related to hot and cold extremes, as well as for the Warm Spell Duration Indicator (WSDI). In particular, they identified that one-quarter of the land has experienced an intensification of hot extremes (maximum temperature on the hottest day of the year, TXx) by more than 1°C and a reduction in the intensity of cold extremes by at least 2.5°C (minimum temperature on the coldest night of the year, TNn). In addition, the same study showed that half of the global land mass has experienced changes in WSDI of more than six days, as well as an emergence of extremes outside the range of natural variability (Schleussner et al., 2017). Analyses from Schleussner et al. (2017) for temperature extremes are provided in the Supplementary Material 3.SM, Figure 3.SM.6. It should be noted that assessments of attributed changes in the IPCC SREX and AR5 reports were generally provided since 1950, for time frames also approximately corresponding to a 0.5°C global warming (3.SM).

3.3.2.2 Projected changes in regional temperature means and extremes at 1.5°C versus 2°C of global warming

There are several lines of evidence available for providing a regional assessment of projected changes in temperature means and extremes at 1.5°C versus 2°C of global warming (see Section 3.2). These include: analyses of changes in extremes as a function of global warming based on existing climate simulations using the empirical scaling relationship (ESR) and variations thereof (e.g., Schleussner et al., 2017; Dosio and Fischer, 2018; Seneviratne et al., 2018c; see Section 3.2 for details about the methodology); dedicated simulations of 1.5°C versus 2°C of global warming, for instance based on the Half a degree additional warming, prognosis and projected impacts (HAPPI) experiment (Mitchell et al., 2017) or other model simulations (e.g., Dosio et al., 2018; Kjellström et al., 2018); and analyses based on statistical pattern scaling approaches (e.g., Kharin et al., 2018). These different lines of evidence lead to qualitatively consistent results regarding changes in temperature means and extremes at 1.5°C of global warming compared to the pre-industrial climate and 2°C of global warming.

There are statistically significant differences in temperature means and extremes at 1.5°C versus 2°C of global warming, both in the global average (Schleussner et al., 2016b; Dosio et al., 2018; Kharin et al., 2018), as well as in most land regions (*high confidence*) (Wartenburger et al., 2017; Seneviratne et al., 2018c; Wehner et al., 2018b). Projected temperatures over oceans display significant increases in means and extremes between 1.5°C and 2°C of global warming (Figures 3.3 and 3.4). A general background on the available evidence on regional changes in temperature means and extremes at 1.5°C versus 2°C of global warming is provided in the Supplementary Material 3.SM.2. As an example, Figure 3.5 shows regionally-based analyses for the IPCC SREX regions (see Figure 3.2) of changes in the temperature of hot extremes as a function of global warming (corresponding analyses for changes in the temperature of cold extremes are provided in the Supplementary Material 3.SM.2). As demonstrated in these analyses, the mean response of the intensity of temperature extremes in climate models to changes in the global mean temperature is approximately linear and independent of the considered emissions scenario (Seneviratne et al., 2016; Wartenburger et al., 2017). Nonetheless, in the case of changes in the number of days exceeding a given threshold,

changes are approximately exponential, with higher increases for rare events (Fischer and Knutti, 2015; Kharin et al., 2018); see also Figure 3.6. This behaviour is consistent with a linear increase in absolute temperature for extreme threshold exceedances (Whan et al., 2015).

As mentioned in Section 3.3.1, there is an important land–sea warming contrast, with stronger warming on land (see also Christensen et al., 2013; Collins et al., 2013; Seneviratne et al., 2016), which implies that regional warming on land is generally more than 1.5°C even when mean global warming is at 1.5°C. As highlighted in Seneviratne et al. (2016), this feature is generally stronger for temperature extremes (Figures 3.4 and 3.5; Supplementary Material 3.SM.2). For differences in regional temperature extremes at a mean global warming of 1.5°C versus 2°C, that is, a difference of 0.5°C in global warming, this implies differences of as much as 1°C–1.5°C in some locations, which are two to three times larger than the differences in global mean temperature. For hot extremes, the strongest warming is found in central and eastern North America, central and southern Europe, the Mediterranean, western and central Asia, and southern Africa (Figures 3.4 and 3.5) (*medium confidence*). These regions are all characterized by a strong soil-moisture–temperature coupling and projected increased dryness (Vogel et al., 2017), which leads to a reduction in evaporative cooling in the projections. Some of these regions also show a wide range of responses to temperature extremes, in particular central Europe and central North America, owing to discrepancies in the representation of the underlying processes in current climate models (Vogel et al., 2017). For mean temperature and cold extremes, the strongest warming is found in the northern high-latitude regions (*high confidence*). This is due to substantial ice-snow-albedo-temperature feedbacks (Figure 3.3 and Figure 3.4, middle) related to the known ‘polar amplification’ mechanism (e.g., IPCC, 2013; Masson-Delmotte et al., 2013).

Figure 3.7 displays maps of changes in the number of hot days (NHD) at 1.5°C and 2°C of GMST increase. Maps of changes in the number of frost days (FD) can be found in Supplementary Material 3.SM.2. These analyses reveal clear patterns of changes between the two warming levels, which are consistent with analysed changes in heatwave occurrence (e.g., Dosio et al., 2018). For the NHD, the largest differences are found in the tropics (*high confidence*), owing to the low interannual temperature variability there (Mahlstein et al., 2011), although absolute changes in hot temperature extremes tended to be largest at mid-latitudes (*high confidence*) (Figures 3.4 and 3.5). Extreme heatwaves are thus projected to emerge earliest in the tropics and to become widespread in these regions already at 1.5°C of global warming (*high confidence*). These results are consistent with other recent assessments. Coumou and Robinson (2013) found that 20% of the global land area, centred in low-latitude regions, is projected to experience highly unusual monthly temperatures during Northern Hemisphere summers at 1.5°C of global warming, with this number nearly doubling at 2°C of global warming.

Figure 3.8 features an objective identification of ‘hotspots’ / key risks in temperature indices subdivided by region, based on the ESR approach applied to Coupled Model Intercomparison Project Phase 5 (CMIP5) simulations (Wartenburger et al., 2017). Note that results based on the HAPPI multimodel experiment (Mitchell et al., 2017) are similar (Seneviratne et al., 2018c). The considered regions follow

the classification used in Figure 3.2 and also include the global land areas. Based on these analyses, the following can be stated: significant changes in responses are found in all regions for most temperature indices, with the exception of i) the diurnal temperature range (DTR) in most regions, ii) ice days (ID), frost days (FD) and growing season length (GSL) (mostly in regions where differences are zero, because, e.g., there are no ice or frost days), iii) the minimum yearly value of the maximum daily temperature (TXn) in very few regions. In terms of the sign of the changes, warm extremes display an increase in intensity, frequency and duration (e.g., an increase in the temperature of the hottest day of the year (TXx) in all regions, an increase in the proportion of days with a maximum temperature above the 90th percentile of Tmax (TX90p) in all regions, and an increase in the length of the WSDI in all regions), while cold extremes display a decrease in intensity, frequency and duration (e.g., an increase in the temperature of the coldest night of the year (TNn) in all regions, a decrease in the proportion of days with a minimum temperature below the 10th percentile of Tmin (TN10p), and a decrease in the cold spell duration index (CSDI) in all regions). Hence, while warm extremes are intensified, cold extremes become less intense in affected regions.

Overall, large increases in hot extremes occur in many densely inhabited regions (Figure 3.5), for both warming scenarios compared to pre-industrial and present-day climate, as well as for 2°C versus 1.5°C GMST warming. For instance, Dosio et al. (2018) concluded, based on a modelling study, that 13.8% of the world population would be exposed to 'severe heatwaves' at least once every 5 years under 1.5°C of global warming, with a threefold increase (36.9%) under 2°C of GMST warming, corresponding to a difference of about 1.7 billion people between the two global warming levels. They also concluded that limiting global warming to 1.5°C would result in about 420 million fewer people being frequently exposed to extreme heatwaves, and about 65 million fewer people being exposed to 'exceptional heatwaves' compared to conditions at 2°C GMST warming. However, changes in vulnerability were not considered in their study. For this reason, we assess that there is *medium confidence* in their conclusions.

In summary, there is *high confidence* that there are robust and statistically significant differences in the projected temperature means and extremes at 1.5°C versus 2°C of global warming, both in the global average and in nearly all land regions⁴ (*likely*). Further, the observational record reveals that substantial changes due to a 0.5°C GMST warming are apparent for indices related to hot and cold extremes, as well as for the WSDI (*likely*). A global warming of 2°C versus 1.5°C would lead to more frequent and more intense hot extremes in all land regions⁴, as well as longer warm spells, affecting many densely inhabited regions (*very likely*). The strongest increases in the frequency of hot extremes are projected for the rarest events (*very likely*). On the other hand, cold extremes would become less intense and less frequent, and cold spells would be shorter (*very likely*). Temperature extremes on land would generally increase more than the global average temperature (*very likely*). Temperature increases of extreme hot days in mid-latitudes are projected to be up to two times the increase in GMST, that is, 3°C at 1.5°C GMST warming (*high confidence*). The highest levels of warming for extreme hot days are expected to occur in central and eastern North

America, central and southern Europe, the Mediterranean, western and central Asia, and southern Africa (*medium confidence*). These regions have a strong soil-moisture-temperature coupling in common as well as increased dryness and, consequently, a reduction in evaporative cooling. However, there is a substantial range in the representation of these processes in models, in particular in central Europe and central North America (*medium confidence*). The coldest nights in high latitudes warm by as much as 1.5°C for a 0.5°C increase in GMST, corresponding to a threefold stronger warming (*high confidence*). NHD shows the largest differences between 1.5°C and 2°C in the tropics, because of the low interannual temperature variability there (*high confidence*); extreme heatwaves are thus projected to emerge earliest in these regions, and they are expected to become widespread already at 1.5°C of global warming (*high confidence*). Limiting global warming to 1.5°C instead of 2°C could result in around 420 million fewer people being frequently exposed to extreme heatwaves, and about 65 million fewer people being exposed to exceptional heatwaves, assuming constant vulnerability (*medium confidence*).

3.3.3 Regional Precipitation, Including Heavy Precipitation and Monsoons

This section addresses regional changes in precipitation on land, with a focus on heavy precipitation and consideration of changes to the key features of monsoons.

3.3.3.1 Observed and attributed changes in regional precipitation

Observed global changes in the water cycle, including precipitation, are more uncertain than observed changes in temperature (Hartmann et al., 2013; Stocker et al., 2013). There is *high confidence* that mean precipitation over the mid-latitude land areas of the Northern Hemisphere has increased since 1951 (Hartmann et al., 2013). For other latitudinal zones, area-averaged long-term positive or negative trends have *low confidence* because of poor data quality, incomplete data or disagreement amongst available estimates (Hartmann et al., 2013). There is, in particular, *low confidence* regarding observed trends in precipitation in monsoon regions, according to the SREX report (Seneviratne et al., 2012) and AR5 (Hartmann et al., 2013), as well as more recent publications (Singh et al., 2014; Taylor et al., 2017; Bichet and Diedhiou, 2018; see Supplementary Material 3.SM.2).

For heavy precipitation, AR5 (Hartmann et al., 2013) assessed that observed trends displayed more areas with increases than decreases in the frequency, intensity and/or amount of heavy precipitation (*likely*). In addition, for land regions where observational coverage is sufficient for evaluation, it was assessed that there is *medium confidence* that anthropogenic forcing has contributed to a global-scale intensification of heavy precipitation over the second half of the 20th century (Bindoff et al., 2013a).

Regarding changes in precipitation associated with global warming of 0.5°C, the observed record suggests that increases in precipitation extremes can be identified for annual maximum 1-day precipitation

⁴ Using the SREX definition of regions (Figure 3.2)

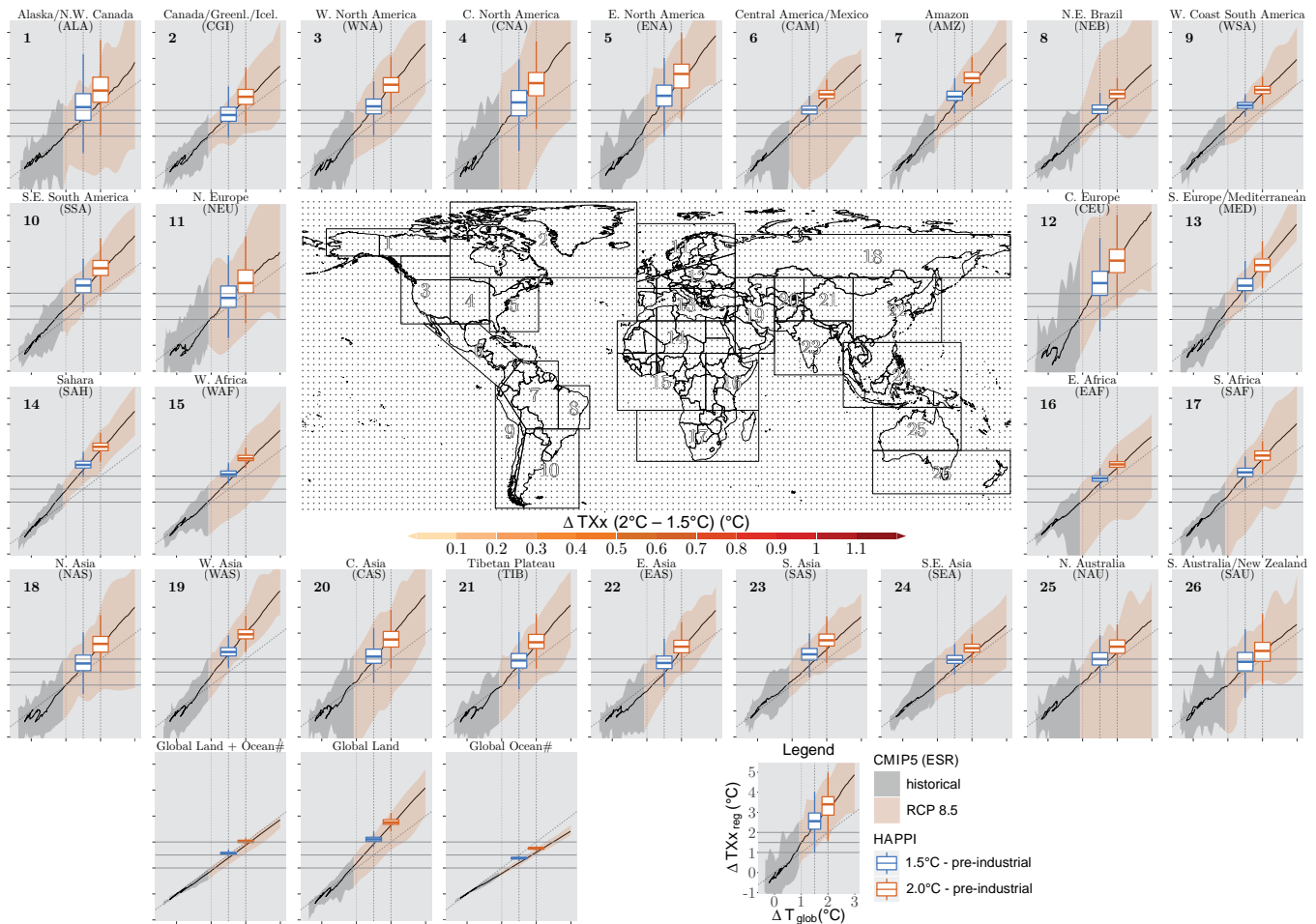


Figure 3.5 | Projected changes in annual maximum daytime temperature (TXx) as a function of global warming for IPCC Special Report on Managing the Risk of Extreme Events and Disasters to Advance Climate Change Adaptation (SREX) regions (see Figure 3.2), based on an empirical scaling relationship applied to Coupled Model Intercomparison Project Phase 5 (CMIP5) data (adapted from Seneviratne et al., 2016 and Wartenburger et al., 2017) together with projected changes from the Half a degree additional warming, prognosis and projected impacts (HAPPI) multimodel experiment (Mitchell et al., 2017; based on analyses in Seneviratne et al., 2018c) (bar plots on regional analyses and central plot, respectively). For analyses for other regions from Figure 3.2 (with asterisks), see Supplementary Material 3.SM.2. (The stippling indicates significance of the differences in changes between 1.5°C and 2°C of global warming based on all model simulations, using a two-sided paired Wilcoxon test ($P = 0.01$, after controlling the false discovery rate according to Benjamini and Hochberg, 1995). See Supplementary Material 3.SM.2 for details.

Probability ratio of temperature extremes as function of global warming and event probability

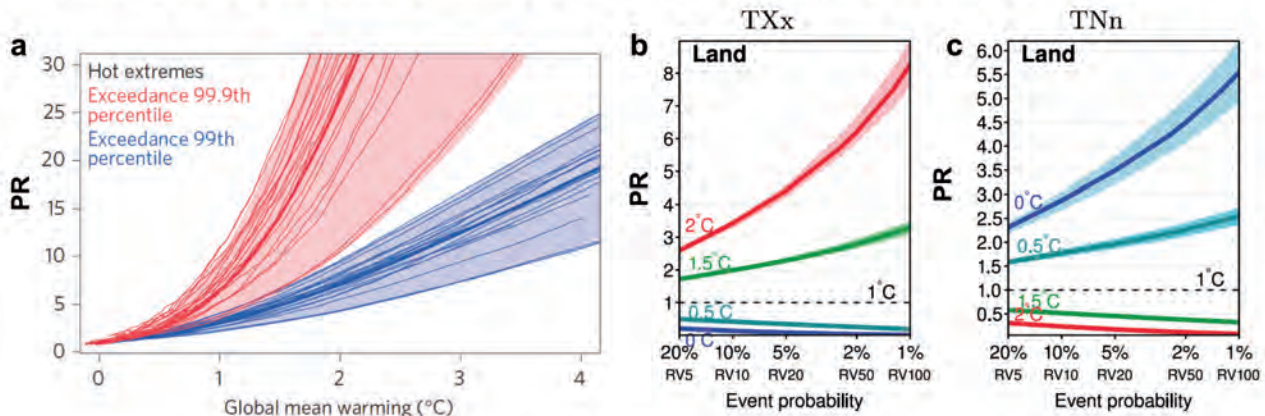


Figure 3.6 | Probability ratio (PR) of exceeding extreme temperature thresholds. (a) PR of exceeding the 99th (blue) and 99.9th (red) percentile of pre-industrial daily temperatures at a given warming level, averaged across land (from Fischer and Knutti, 2015). (b) PR for the hottest daytime temperature of the year (TXx). (c) PR for the coldest night of the year (TNn) for different event probabilities (with RV indicating return values) in the current climate (1°C of global warming). Shading shows the interquartile (25–75%) range (from Kharin et al., 2018).

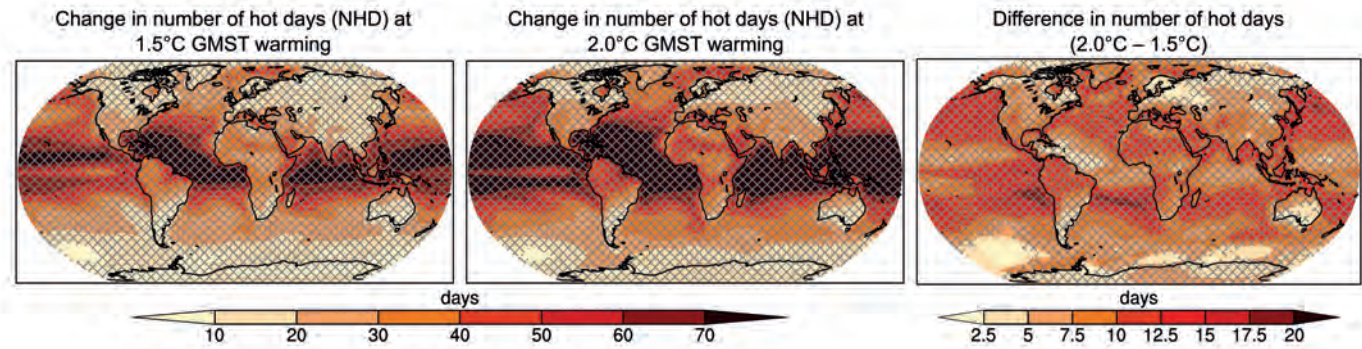


Figure 3.7 | Projected changes in the number of hot days (NHD; 10% warmest days) at 1.5°C (left) and at 2°C (middle) of global warming compared to the pre-industrial period (1861–1880), and the difference between 1.5°C and 2°C of warming (right). Cross-hatching highlights areas where at least two-thirds of the models agree on the sign of change as a measure of robustness (18 or more out of 26). The underlying methodology and the data basis are the same as for Figure 3.2 (see Supplementary Material 3.SM.2 for more details). Differences compared to 1°C global warming are provided in the Supplementary Material 3.SM.2.

	Global Land	ALA	AMZ	CAM	CAS	CEU	CGI	CNA	EMF	EAS	ENA	MED	NAS	NAU	NEB	NEU	SAF	SAH	SAS	SAU	SEA	SSA	TIB	WAF	WAS	WNA	WSA
T		+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+
CSDI		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
DTR		-	-	+	+	+	+	-	+	+	+	-	+	+	+	-	+	-	-	+	-	-	-	-	-	-	+
FD		-	-	-	-	-	-	-	-	-	-	-	-	-	+	-	-	-	-	-	-	-	-	-	-	-	-
GSL		+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+
ID		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
SU		+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+
TN10p		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
TN90p		+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+
TNn		+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+
TNx		+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+
TR		+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+
TX10p		-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-
TX90p		+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+
TXn		+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+
TXx		+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+
WSDI		+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+

Figure 3.8 | Significance of differences in regional mean temperature and range of temperature indices between the 1.5°C and 2°C global mean temperature targets (rows). Definitions of indices: T: mean temperature; CSDI: cold spell duration index; DTR: diurnal temperature range; FD: frost days; GSL: growing season length; ID: ice days; SU: summer days; TN10p: proportion of days with a minimum temperature (TN) lower than the 10th percentile of TN; TN90p: proportion of days with TN higher than the 90th percentile of TN; TNn: minimum yearly value of TN; TNx: maximum yearly value of TN; TR: tropical nights; TX10p: proportion of days with a maximum temperature (TX) lower than the 10th percentile of TX; TX90p: proportion of days with TX higher than the 90th percentile of TX; TXn: minimum yearly value of TX; TXx: maximum yearly value of TX; WSDI: warm spell duration index. Columns indicate analysed regions and global land (see Figure 3.2 for definitions). Significant differences are shown in red shading, with increases indicated with + and decreases indicated with -, while non-significant differences are shown in grey shading. White shading indicates when an index is the same at the two global warming levels (i.e., zero changes). Note that decreases in CSDI, FD, ID, TN10p and TX10p are linked to increased temperatures on cold days or nights. Significance was tested using a two-sided paired Wilcoxon test ($P=0.01$, after controlling the false discovery rate according to Benjamini and Hochberg, 1995) (adapted from Wartenburger et al., 2017).

3.3.3.1 (continued)

(RX1day) and consecutive 5-day precipitation (RX5day) for GMST changes of this magnitude (Supplementary Material 3.SM.2, Figure 3.SM.7; Schleussner et al., 2017). It should be noted that assessments of attributed changes in the IPCC SREX and AR5 reports were generally provided since 1950, for time frames also approximately corresponding to a 0.5°C global warming (3.SM).

3.3.3.2 Projected changes in regional precipitation at 1.5°C versus 2°C of global warming

Figure 3.3 in Section 3.3.1 summarizes the projected changes in mean precipitation at 1.5°C and 2°C of global warming. Both warming levels display robust differences in mean precipitation compared to the pre-industrial period. Regarding differences at 2°C vs 1.5°C global warming, some regions are projected to display changes in mean precipitation at 2°C compared with that at 1.5°C of global warming in the CMIP5 multimodel average, such as decreases in the Mediterranean area, including southern Europe, the Arabian Peninsula and Egypt, or increases in high latitudes. The results, however, are less robust across models than for mean temperature. For instance, Déqué et al. (2017) investigated the impact of 2°C of global warming on precipitation over tropical Africa and found that average precipitation does not show a significant response, owing to two phenomena: (i) the number of days with rain decreases whereas the precipitation intensity increases, and (ii) the rainy season occurs later during the year, with less precipitation in early summer and more precipitation in late summer. The results from Déqué et al. (2017) regarding insignificant differences between 1.5°C and 2°C scenarios for tropical Africa are consistent with the results presented in Figure 3.3. For Europe, recent studies (Vautard et al., 2014; Jacob et al., 2018; Kjellström et al., 2018) have shown that 2°C of global warming was associated with a robust increase in mean precipitation over central and northern Europe in winter but only over northern Europe in summer, and with decreases in mean precipitation in central/southern Europe in summer. Precipitation changes reaching 20% have been projected for the 2°C scenario (Vautard et al., 2014) and are overall more pronounced than with 1.5°C of global warming (Jacob et al., 2018; Kjellström et al., 2018).

Regarding changes in heavy precipitation, Figure 3.9 displays projected changes in the 5-day maximum precipitation (Rx5day) as a function of global temperature increase, using a similar approach as in Figure 3.5. Further analyses are available in Supplementary Material 3.SM.2. These analyses show that projected changes in heavy precipitation are more uncertain than those for temperature extremes. However, the mean response of model simulations is generally robust and linear (see also Fischer et al., 2014; Seneviratne et al., 2016). As observed for temperature extremes, this response is also mostly independent of the considered emissions scenario (e.g., RCP2.6 versus RCP8.5; see also Section 3.2). This feature appears to be specific to heavy precipitation, possibly due to a stronger coupling with temperature, as the scaling of projections of mean precipitation changes with global warming shows some scenario dependency (Pendergrass et al., 2015).

Robust changes in heavy precipitation compared to pre-industrial conditions are found at both 1.5°C and 2°C global warming (Figure 3.4). This is also consistent with results for, for example, the European

continent, although different indices for heavy precipitation changes have been analysed. Based on regional climate simulations, Vautard et al. (2014) found a robust increase in heavy precipitation everywhere in Europe and in all seasons, except southern Europe in summer at 2°C versus 1971–2000. Their findings are consistent with those of Jacob et al. (2014), who used more recent downscaled climate scenarios (EURO-CORDEX) and a higher resolution (12 km), but the change is not so pronounced in Teichmann et al. (2018). There is consistent agreement in the direction of change in heavy precipitation at 1.5°C of global warming over much of Europe, compared to 1971–2000 (Jacob et al., 2018).

Differences in heavy precipitation are generally projected to be small between 1.5°C and 2°C GMST warming (Figure 3.4 and 3.9 and Supplementary Material 3.SM.2, Figure 3.SM.10). Some regions display substantial increases, for instance southern Asia, but generally in less than two-thirds of the CMIP5 models (Figure 3.4, Supplementary Material 3.SM.2, Figure 3.SM.10). Wartenburger et al. (2017) suggested that there are substantial differences in heavy precipitation in eastern Asia at 1.5°C versus 2°C. Overall, while there is variation among regions, the global tendency is for heavy precipitation to increase at 2°C compared with at 1.5°C (see e.g., Fischer and Knutti, 2015 and Kharin et al., 2018, as illustrated in Figure 3.10 from this chapter; see also Betts et al., 2018).

AR5 assessed that the global monsoon, aggregated over all monsoon systems, is *likely* to strengthen, with increases in its area and intensity, while the monsoon circulation weakens (Christensen et al., 2013). A few publications provide more recent evaluations of projections of changes in monsoons for high-emission scenarios (e.g., Jiang and Tian, 2013; Jones and Carvalho, 2013; Sylla et al., 2015, 2016; Supplementary Material 3.SM.2). However, scenarios at 1.5°C or 2°C global warming would involve a substantially smaller radiative forcing than those assessed in AR5 and these more recent studies, and there appears to be no specific assessment of changes in monsoon precipitation at 1.5°C versus 2°C of global warming in the literature. Consequently, the current assessment is that there is *low confidence* regarding changes in monsoons at these lower global warming levels, as well as regarding differences in monsoon responses at 1.5°C versus 2°C.

Similar to Figure 3.8, Figure 3.11 features an objective identification of ‘hotspots’ / key risks outlined in heavy precipitation indices subdivided by region, based on the approach by Wartenburger et al. (2017). The considered regions follow the classification used in Figure 3.2 and also include global land areas. Hotspots displaying statistically significant changes in heavy precipitation at 1.5°C versus 2°C global warming are located in high-latitude (Alaska/western Canada, eastern Canada/Greenland/Iceland, northern Europe, northern Asia) and high-elevation (e.g., Tibetan Plateau) regions, as well as in eastern Asia (including China and Japan) and in eastern North America. Results are less consistent for other regions. Note that analyses for meteorological drought (lack of precipitation) are provided in Section 3.3.4.

In summary, observations and projections for mean and heavy precipitation are less robust than for temperature means and extremes (*high confidence*). Observations show that there are more areas with increases than decreases in the frequency, intensity and/or amount of

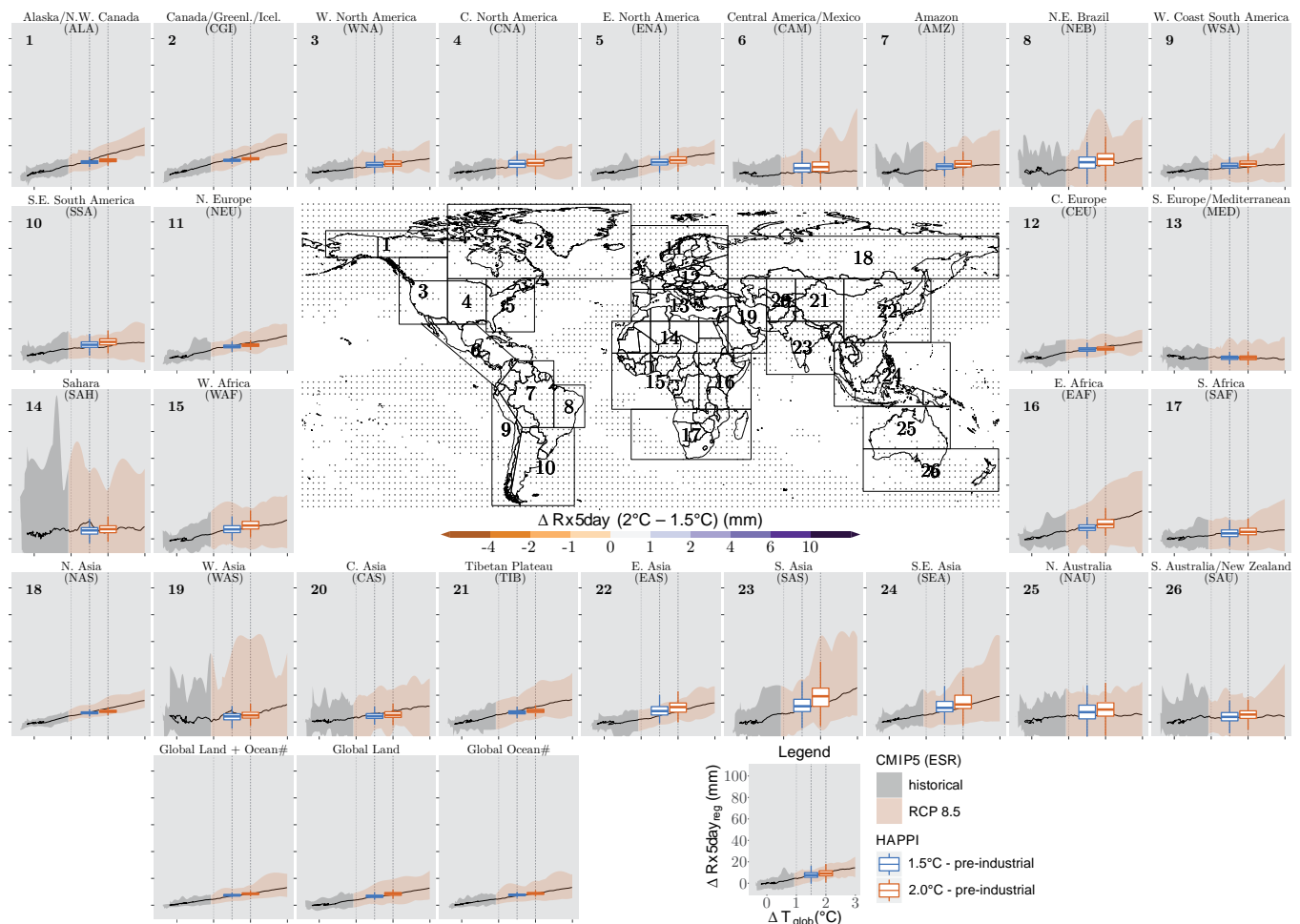


Figure 3.9 | Projected changes in annual 5-day maximum precipitation (Rx5day) as a function of global warming for IPCC Special Report on the Risk of Extreme Events and Disasters to Advance Climate Change Adaptation (SREX) regions (see Figure 3.2), based on an empirical scaling relationship applied to Coupled Model Intercomparison Project Phase 5 (CMIP5) data together with projected changes from the HAPPI multimodel experiment (bar plots on regional analyses and central plot). The underlying methodology and data basis are the same as for Figure 3.5 (see Supplementary Material 3.SM.2 for more details).

Probability ratio of heavy precipitation as function of global warming and event probability

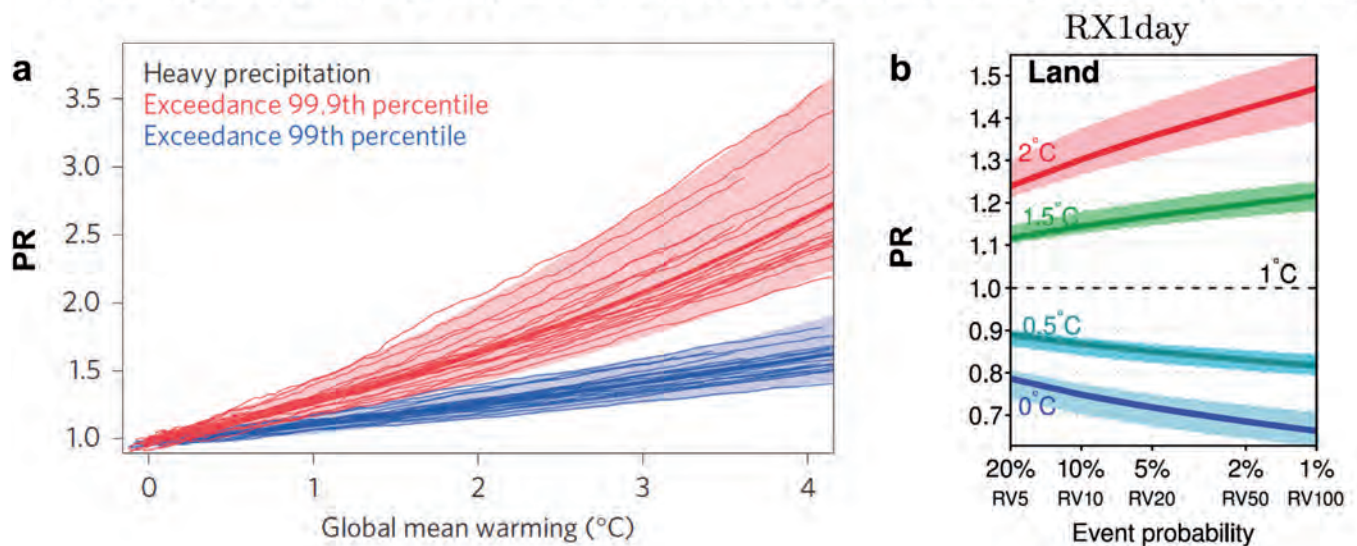


Figure 3.10 | Probability ratio (PR) of exceeding (heavy precipitation) thresholds. (a) PR of exceeding the 99th (blue) and 99.9th (red) percentile of pre-industrial daily precipitation at a given warming level, averaged across land (from Fischer and Knutti, 2015). (b) PR for precipitation extremes (RX1day) for different event probabilities (with RV indicating return values) in the current climate (1°C of global warming). Shading shows the interquartile (25–75%) range (from Kharin et al., 2018).

3.3.3.2 (continued)

heavy precipitation (*high confidence*). Several large regions display statistically significant differences in heavy precipitation at 1.5°C versus 2°C GMST warming, with stronger increases at 2°C global warming, and there is a global tendency towards increases in heavy precipitation on land at 2°C compared with 1.5°C warming (*high confidence*). Overall, regions that display statistically significant

changes in heavy precipitation between 1.5°C and 2°C of global warming are located in high latitudes (Alaska/western Canada, eastern Canada/Greenland/Iceland, northern Europe, northern Asia) and high elevation (e.g., Tibetan Plateau), as well as in eastern Asia (including China and Japan) and in eastern North America (*medium confidence*). There is *low confidence* in projected changes in heavy precipitation in other regions.

	Global Land	ALA	AMZ	CAM	CAS	CEU	CGI	CNA	EMF	EAS	ENA	MED	NAS	NAU	NEB	NEU	SAF	SAH	SAS	SAU	SEA	SSA	TIB	WAF	WAS	WNA	WSA
PRCPTOT	+	+	-	+	+	+	+	+	-	+	+	-	+	-	-	+	-	+	-	-	+	-	+	+	-	+	-
CWD	-	+	-	-	-	-	+	+	-	-	+	-	+	-	-	-	-	-	-	-	-	-	+	-	-	-	-
R95ptot	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	-	+	-	+	+	+	+	+	+	+
R99ptot	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	-	+	+	+	+	+	+	+	+	+
Rx1day	+	+	+	+	+	+	+	+	+	+	+	-	+	-	+	+	-	+	+	+	+	+	+	+	+	+	+
Rx5day	+	+	+	+	+	+	+	+	+	+	+	+	+	-	+	+	-	+	+	+	-	+	+	+	-	+	+
SDII	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	+	-	+	+	+	+	+	+	+	-	+	+
R1mm	+	+	-	-	-	-	+	-	-	+	+	-	+	-	-	+	-	-	-	-	-	-	-	+	-	-	+
R10mm	+	+	-	-	+	+	+	+	-	+	+	-	+	-	-	+	-	-	+	+	-	-	+	+	-	+	-
R20mm	+	+	+	+	+	+	+	+	+	+	+	+	+	-	-	+	+	-	+	-	+	+	+	+	+	+	+

Figure 3.11 | Significance of differences in regional mean precipitation and range of precipitation indices between the 1.5°C and 2°C global mean temperature targets (rows). Definition of indices: PRCPTOT: mean precipitation; CWD: consecutive wet days; R10mm: number of days with precipitation >10 mm; R1mm: number of days with precipitation >1 mm; R20mm: number of days with precipitation >20 mm; R95ptot: proportion of rain falling as 95th percentile or higher; R99ptot: proportion of rain falling as 99th percentile or higher; RX1day: intensity of maximum yearly 1-day precipitation; RX5day: intensity of maximum yearly 5-day precipitation; SDII: Simple Daily Intensity Index. Columns indicate analysed regions and global land (see Figure 3.2 for definitions). Significant differences are shown in light blue (wetting tendency) or brown (drying tendency) shading, with increases indicated with '+' and decreases indicated with '-', while non-significant differences are shown in grey shading. The underlying methodology and the data basis are the same as in Figure 3.8 (see Supplementary Material 3.SM.2 for more details).

3.3.4 Drought and Dryness

3.3.4.1 Observed and attributed changes

The IPCC AR5 assessed that there was *low confidence* in the sign of drought trends since 1950 at the global scale, but that there was *high confidence* in observed trends in some regions of the world, including drought increases in the Mediterranean and West Africa and drought decreases in central North America and northwest Australia (Hartmann et al., 2013; Stocker et al., 2013). AR5 assessed that there was *low confidence* in the attribution of global changes in droughts and did not provide assessments for the attribution of regional changes in droughts (Bindoff et al., 2013a).

The recent literature does not suggest that the SREX and AR5 assessment of drought trends should be revised, except in the Mediterranean region. Recent publications based on observational and modelling evidence suggest that human emissions have substantially increased the probability of drought years in the Mediterranean region (Gudmundsson and Seneviratne, 2016; Gudmundsson et al., 2017). Based on this evidence, there is *medium confidence* that enhanced

greenhouse forcing has contributed to increased drying in the Mediterranean region (including southern Europe, northern Africa and the Near East) and that this tendency will continue to increase under higher levels of global warming.

3.3.4.2 Projected changes in drought and dryness at 1.5°C versus 2°C

There is *medium confidence* in projections of changes in drought and dryness. This is partly consistent with AR5, which assessed these projections as being '*likely (medium confidence)*' (Collins et al., 2013; Stocker et al., 2013). However, given this *medium confidence*, the current assessment does not include a likelihood statement, thereby maintaining consistency with the IPCC uncertainty guidance document (Mastrandrea et al., 2010) and the assessment of the IPCC SREX report (Seneviratne et al., 2012). The technical summary of AR5 (Stocker et al., 2013) assessed that soil moisture drying in the Mediterranean, southwestern USA and southern African regions was consistent with projected changes in the Hadley circulation and increased surface temperatures, and it concluded that there was *high confidence* in *likely* surface drying in these regions by the end of this century

Box 3.1 | Sub-Saharan Africa: Changes in Temperature and Precipitation Extremes

Sub-Saharan Africa has experienced the dramatic consequences of climate extremes becoming more frequent and more intense over the past decades (Paeth et al., 2010; Taylor et al., 2017). In order to join international efforts to reduce climate change, all African countries signed the Paris Agreement. In particular, through their nationally determined contributions (NDCs), they committed to contribute to the global effort to mitigate greenhouse gas (GHG) emissions with the aim to constrain global temperature increases to ‘well below 2°C’ and to pursue efforts to limit warming to ‘1.5°C above pre-industrial levels’. The target of limiting global warming to 1.5°C above pre-industrial levels is useful for conveying the urgency of the situation. However, it focuses the climate change debate on a temperature threshold (Section 3.3.2), while the potential impacts of these global warming levels on key sectors at local to regional scales, such as agriculture, energy and health, remain uncertain in most regions and countries of Africa (Sections 3.3.3, 3.3.4, 3.3.5 and 3.3.6).

Weber et al. (2018) found that at regional scales, temperature increases in sub-Saharan Africa are projected to be higher than the global mean temperature increase (at global warming of 1.5°C and at 2°C; see Section 3.3.2 for further background and analyses of climate model projections). Even if the mean global temperature anomaly is kept below 1.5°C, regions between 15°S and 15°N are projected to experience an increase in hot nights, as well as longer and more frequent heatwaves (e.g., Kharin et al., 2018). Increases would be even larger if the global mean temperature were to reach 2°C of global warming, with significant changes in the occurrence and intensity of temperature extremes in all sub-Saharan regions (Sections 3.3.1 and 3.3.2; Figures 3.4, 3.5 and 3.8).

West and Central Africa are projected to display particularly large increases in the number of hot days, both at 1.5°C and 2°C of global warming (Section 3.3.2). This is due to the relatively small interannual present-day variability in this region, which implies that climate-change signals can be detected earlier there (Section 3.3.2; Mahlstein et al., 2011). Projected changes in total precipitation exhibit uncertainties, mainly in the Sahel (Section 3.3.3 and Figure 3.8; Diedhiou et al., 2018). In the Guinea Coast and Central Africa, only a small change in total precipitation is projected, although most models (70%) indicate a decrease in the length of wet periods and a slight increase in heavy rainfall. Western Sahel is projected by most models (80%) to experience the strongest drying, with a significant increase in the maximum length of dry spells (Diedhiou et al., 2018). Above 2°C, this region could become more vulnerable to drought and could face serious food security issues (Cross-Chapter Box 6 and Section 3.4.6 in this chapter; Salem et al., 2017; Parkes et al., 2018). West Africa has thus been identified as a climate-change hotspot with negative impacts from climate change on crop yields and production (Cross-Chapter Box 6 and Section 3.4.6; Sultan and Gaetani, 2016; Palazzo et al., 2017). Despite uncertainty in projections for precipitation in West Africa, which is essential for rain-fed agriculture, robust evidence of yield loss might emerge. This yield loss is expected to be mainly driven by increased mean temperature, while potential wetter or drier conditions – as well as elevated CO₂ concentrations – could modulate this effect (Roudier et al., 2011; see also Cross-Chapter Box 6 and Section 3.4.6). Using Representative Concentration Pathway (RCP)8.5 Coordinated Regional Climate Downscaling Experiment (CORDEX) scenarios from 25 regional climate models (RCMs) forced with different general circulation models (GCMs), Klutse et al. (2018) noted a decrease in mean rainfall over West Africa in models with stronger warming for this region at 1.5°C of global warming (Section 3.3.4). Mba et al. (2018) used a similar approach and found a lack of consensus in the changes in precipitation over Central Africa (Figure 3.8 and Section 3.3.4), although there was a tendency towards a decrease in the maximum number of consecutive wet days (CWD) and a significant increase in the maximum number of consecutive dry days (CDD).

Over southern Africa, models agree on a positive sign of change for temperature, with temperature rising faster at 2°C (1.5°C–2.5°C) as compared to 1.5°C (0.5°C–1.5°C) of global warming. Areas in the south-western region, especially in South Africa and parts of Namibia and Botswana, are expected to experience the largest increases in temperature (Section 3.3.2; Engelbrecht et al., 2015; Maúre et al., 2018). The western part of southern Africa is projected to become drier with increasing drought frequency and number of heatwaves towards the end of the 21st century (Section 3.3.4; Engelbrecht et al., 2015; Dosio, 2017; Maúre et al., 2018). At 1.5°C, a robust signal of precipitation reduction is found over the Limpopo basin and smaller areas of the Zambezi basin in Zambia, as well as over parts of Western Cape in South Africa, while an increase is projected over central and western South Africa, as well as in southern Namibia (Section 3.3.4). At 2°C, the region is projected to face robust precipitation decreases of about 10–20% and increases in the number of CDD, with longer dry spells projected over Namibia, Botswana, northern Zimbabwe and southern Zambia. Conversely, the number of CWD is projected to decrease, with robust signals over Western Cape (Maúre et al., 2018). Projected reductions in stream flow of 5–10% in the Zambezi River basin have been associated with increased evaporation and transpiration rates resulting from a rise in temperature (Section 3.3.5; Kling et al., 2014), with issues for hydroelectric power across the region of southern Africa.

For Eastern Africa, Osima et al. (2018) found that annual rainfall projections show a robust increase in precipitation over Somalia and a less robust decrease over central and northern Ethiopia (Section 3.3.3). The number of CDD and CWD are projected to increase and decrease, respectively (Section 3.3.4). These projected changes could impact the agricultural and water sectors in the region (Cross-Chapter Box 6 in this chapter and Section 3.4.6).

under the RCP8.5 scenario. However, more recent assessments have highlighted uncertainties in dryness projections due to a range of factors, including variations between the drought and dryness indices considered, and the effects of enhanced CO₂ concentrations on plant water-use efficiency (Orlowsky and Seneviratne, 2013; Roderick et al., 2015). Overall, projections of changes in drought and dryness for high-emissions scenarios (e.g., RCP8.5, corresponding to about 4°C of global warming) are uncertain in many regions, although a few regions display consistent drying in most assessments (e.g., Seneviratne et al., 2012; Orlowsky and Seneviratne, 2013). Uncertainty is expected to be even larger for conditions with a smaller signal-to-noise ratio, such as for global warming levels of 1.5°C and 2°C.

Some published literature is now available on the evaluation of differences in drought and dryness occurrence at 1.5°C and 2°C of global warming for (i) precipitation minus evapotranspiration (P–E, a general measure of water availability; Wartenburger et al., 2017; Greve et al., 2018), (ii) soil moisture anomalies (Lehner et al., 2017; Wartenburger et al., 2017), (iii) consecutive dry days (CDD) (Schleussner et al., 2016b; Wartenburger et al., 2017), (iv) the 12-month standardized precipitation index (Wartenburger et al., 2017), (v) the Palmer drought severity index (Lehner et al., 2017), and (vi) annual mean runoff (Schleussner et al., 2016b, see also next section). These analyses have produced consistent findings overall, despite the known sensitivity of drought assessments to chosen drought indices (see above paragraph). These analyses suggest that increases in drought, dryness or precipitation deficits are projected at 1.5°C or 2°C global warming in some regions compared to the pre-

industrial or present-day conditions, as well as between these two global warming levels, although there is substantial variability in signals depending on the considered indices or climate models (Lehner et al., 2017; Schleussner et al., 2017; Greve et al., 2018) (*medium confidence*). Generally, the clearest signals are found for the Mediterranean region (*medium confidence*).

Greve et al. (2018, Figure 3.12) derives the sensitivity of regional changes in precipitation minus evapotranspiration to global temperature changes. The simulations analysed span the full range of available emission scenarios, and the sensitivities are derived using a modified pattern scaling approach. The applied approach assumes linear dependencies on global temperature changes while thoroughly addressing associated uncertainties via resampling methods. Northern high-latitude regions display robust responses tending towards increased wetness, while subtropical regions display a tendency towards drying but with a large range of responses. While the internal variability and the scenario choice play an important role in the overall spread of the simulations, the uncertainty stemming from the climate model choice usually dominates, accounting for about half of the total uncertainty in most regions (Wartenburger et al., 2017; Greve et al., 2018). The sign of projections, that is, whether there might be increases or decreases in water availability under higher global warming levels, is particularly uncertain in tropical and mid-latitude regions. An assessment of the implications of limiting the global mean temperature increase to values below (i) 1.5°C or (ii) 2°C shows that constraining global warming to the 1.5°C target might slightly influence the mean

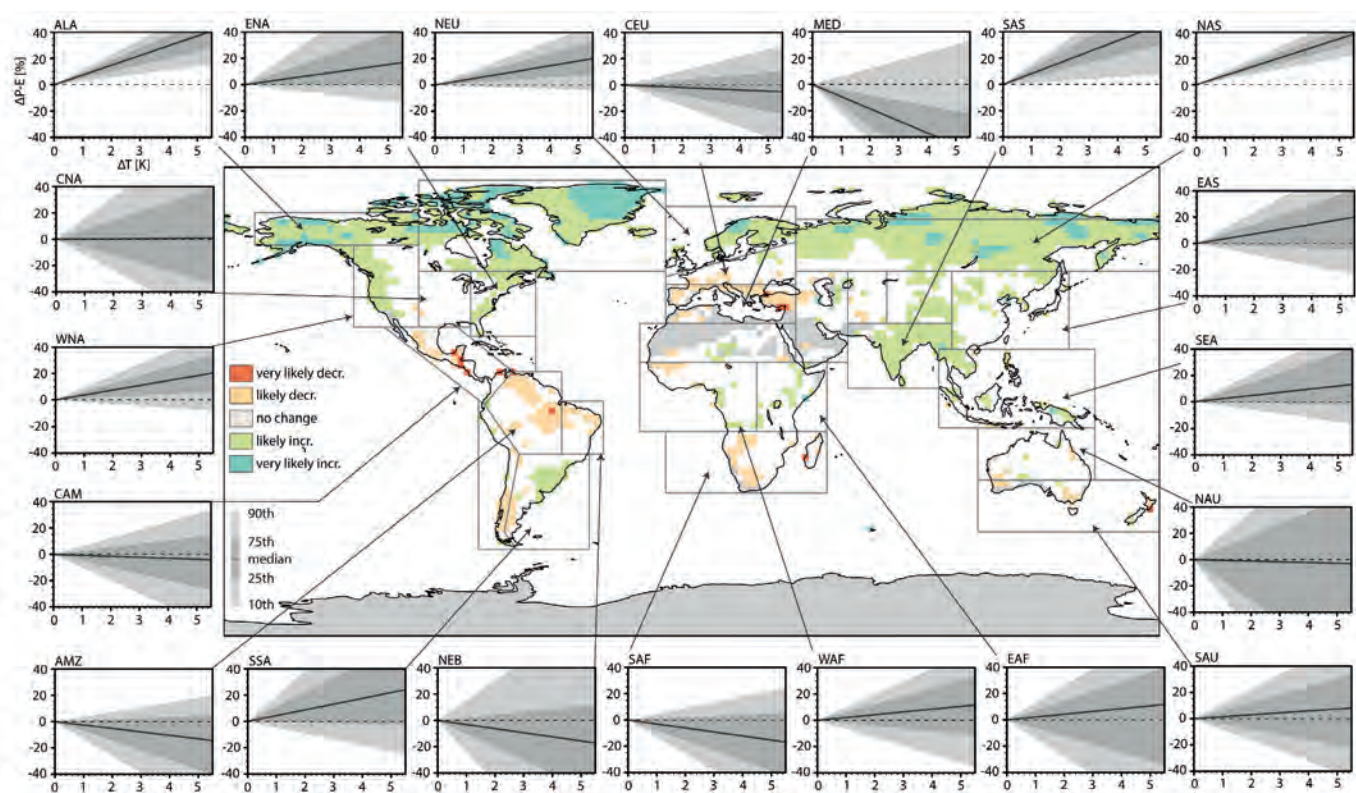


Figure 3.12 | Summary of the likelihood of increases/decreases in precipitation minus evapotranspiration (P–E) in Coupled Model Intercomparison Project Phase 5 (CMIP5) simulations considering all scenarios and a representative subset of 14 climate models (one from each modelling centre). Panel plots show the uncertainty distribution of the sensitivity of P–E to global temperature change, averaged for most IPCC Special Report on Managing the Risk of Extreme Events and Disasters to Advance Climate Change Adaptation (SREX) regions (see Figure 3.2) outlined in the map (from Greve et al., 2018).

response but could substantially reduce the risk of experiencing extreme changes in regional water availability (Greve et al., 2018).

The findings from the analysis for the mean response by Greve et al. (2018) are qualitatively consistent with results from Wartenburger et al. (2017), who used an ESR (Section 3.2) rather than a pattern scaling approach for a range of drought and dryness indices. They are also consistent with a study by Lehner et al. (2017), who assessed changes in droughts based on soil moisture changes and the Palmer-Drought Severity Index. Notably, these two publications do not provide a

specific assessment of changes in the tails of the drought and dryness distribution. The conclusions of Lehner et al. (2017) are that (i) 'risks of consecutive drought years show little change in the US Southwest and Central Plains, but robust increases in Europe and the Mediterranean', and that (ii) 'limiting warming to 1.5°C may have benefits for future drought risk, but such benefits are regional, and in some cases highly uncertain'.

Figure 3.13 features projected changes in CDD as a function of global temperature increase, using a similar approach as for Figures 3.5 (based

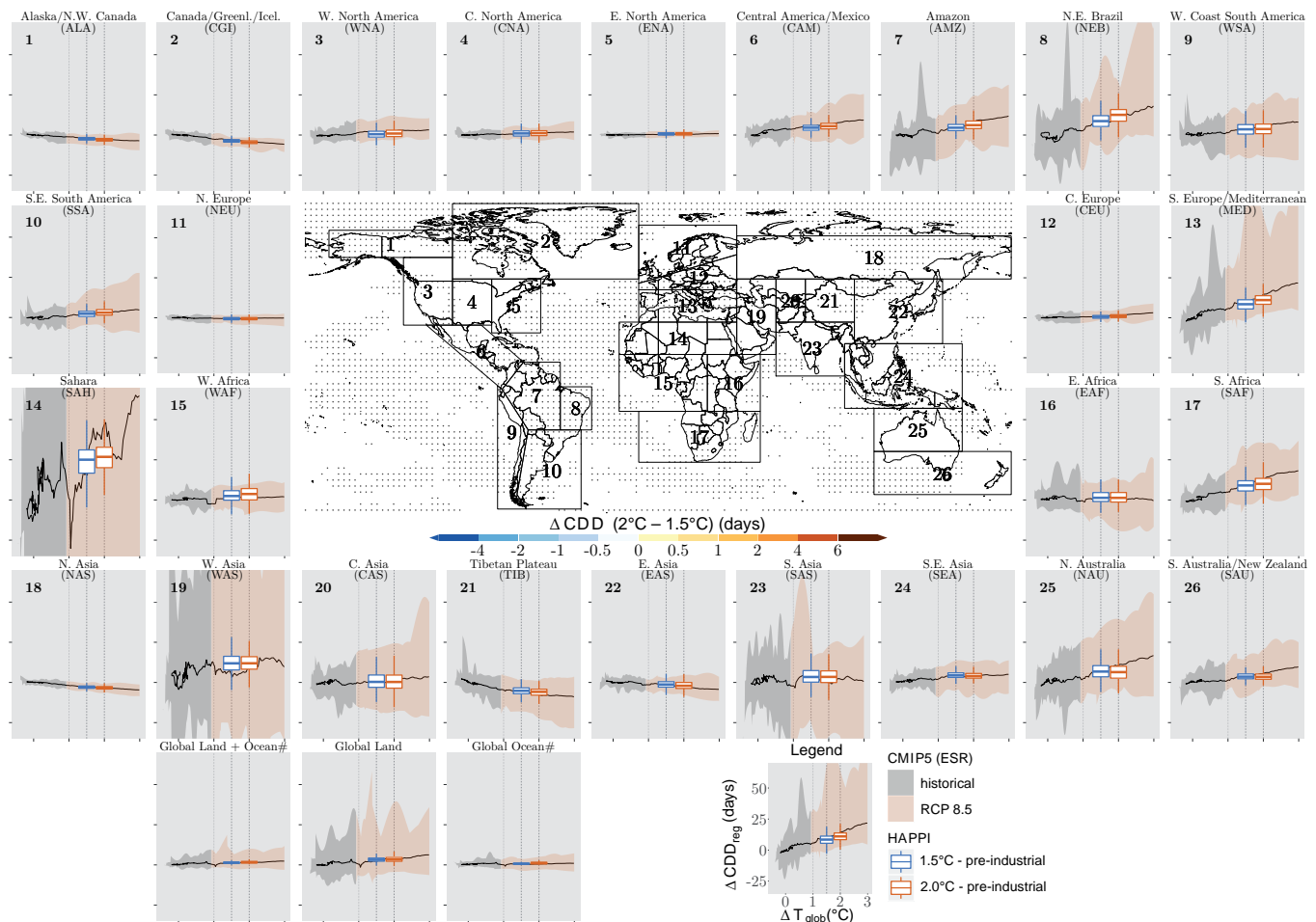


Figure 3.13 | Projected changes in consecutive dry days (CDD) as a function of global warming for IPCC Special Report on Managing the Risk of Extreme Events and Disasters to Advance Climate Change Adaptation (SREX) regions, based on an empirical scaling relationship applied to Coupled Model Intercomparison Project Phase 5 (CMIP5) data together with projected changes from the HAPPI multimodel experiment (bar plots on regional analyses and central plot, respectively). The underlying methodology and the data basis are the same as for Figure 3.5 (see Supplementary Material 3.SM.2 for more details).

Global Land	ALA	AMZ	CAM	CAS	CEU	CGI	CNA	EEF	EAS	ENA	MED	NAS	NAU	NEB	NEU	SAF	SAH	SAS	SAU	SEA	SSA	TIB	WAF	WAS	WNA	WSA
CDD	+	-	+	+	+	-	+	+	-	-	+	-	+	+	+	+	+	+	+	-	+	-	+	+	-	+
P-E	+	+	+	-	+	+	+	+	+	-	-	+	-	-	+	-	-	+	-	+	+	-	+	-	+	-
SMA	-	+	-	-	-	-	+	+	-	-	-	-	-	-	+	-	-	-	-	-	+	+	-	-	+	-
SPI 12	+	+	-	+	+	+	+	-	+	+	-	+	-	-	+	-	-	-	-	+	-	+	-	-	+	+

Figure 3.14 | Significance of differences in regional drought and dryness indices between the 1.5°C and 2°C global mean temperature targets (rows). Definition of indices: CDD: consecutive dry days; P-E: precipitation minus evapotranspiration; SMA: soil moisture anomalies; SPI12: 12-month Standardized Precipitation Index. Columns indicate analysed regions and global land (see Figure 3.2 for definitions). Significant differences are shown in light blue/brown shading (increases indicated with +, decreases indicated with -; light blue shading indicates decreases in dryness (decreases in CDD, or increases in P-E, SMA or SPI12) and light brown shading indicates increases in dryness (increases in CDD, or decreases in P-E, SMA or SPI12). Non-significant differences are shown in grey shading. The underlying methodology and the data basis are the same as for Figure 3.7 (see Supplementary Material 3.SM.2 for more details).

on Wartenburger et al., 2017). The figure also include results from the HAPPI experiment (Mitchell et al., 2017). Again, the CMIP5-based ESR estimates and the results of the HAPPI experiment agree well. Note that the responses vary widely among the considered regions.

Similar to Figures 3.8 and 3.11, Figure 3.14 features an objective identification of 'hotspots' / key risks in dryness indices subdivided by region, based on the approach by Wartenburger et al. (2017). This analysis reveals the following hotspots of drying (i.e. increases in CDD and/or decreases in P–E, soil moisture anomalies (SMA) and 12-month Standardized Precipitation Index (SPI12), with at least one of the indices displaying statistically significant drying): the Mediterranean region (MED; including southern Europe, northern Africa, and the Near East), northeastern Brazil (NEB) and southern Africa.

Consistent with this analysis, the available literature particularly supports robust increases in dryness and decreases in water availability in southern Europe and the Mediterranean with a shift from 1.5°C to 2°C of global warming (*medium confidence*) (Figure 3.13; Schleussner et al., 2016b; Lehner et al., 2017; Wartenburger et al., 2017; Greve et al., 2018; Samaniego et al., 2018). This region is already displaying substantial drying in the observational record (Seneviratne et al., 2012; Sheffield et al., 2012; Greve et al., 2014; Gudmundsson and Seneviratne, 2016; Gudmundsson et al., 2017), which provides additional evidence supporting this tendency and suggests that it will be a hotspot of dryness change at global warming levels beyond 1.5°C (see also Box 3.2). The other identified hotspots, southern Africa and northeastern

Brazil, also consistently display drying trends under higher levels of forcing in other publications (e.g., Orłowsky and Seneviratne, 2013), although no published studies could be found reporting observed drying trends in these regions. There are substantial increases in the risk of increased dryness (*medium confidence*) in both the Mediterranean region and Southern Africa at 2°C versus 1.5°C of global warming because these regions display significant changes in two dryness indicators (CDD and SMA) between these two global warming levels (Figure 3.14); the strongest effects are expected for extreme droughts (*medium confidence*) (Figure 3.12). There is *low confidence* elsewhere, owing to a lack of consistency in analyses with different models or different dryness indicators. However, in many regions there is *medium confidence* that most extreme risks of changes in dryness are avoided if global warming is constrained at 1.5°C instead of 2°C (Figure 3.12).

In summary, in terms of drought and dryness, limiting global warming to 1.5°C is expected to substantially reduce the probability of extreme changes in water availability in some regions compared to changes under 2°C of global warming (*medium confidence*). For shift from 1.5°C to 2°C of GMST warming, the available studies and analyses suggest strong increases in the probability of dryness and reduced water availability in the Mediterranean region (including southern Europe, northern Africa and the Near East) and in southern Africa (*medium confidence*). Based on observations and modelling experiments, a drying trend is already detectable in the Mediterranean region, that is, at global warming of less than 1°C (*medium confidence*).

Box 3.2 | Droughts in the Mediterranean Basin and the Middle East

Human society has developed in tandem with the natural environment of the Mediterranean basin over several millennia, laying the groundwork for diverse and culturally rich communities. Even if advances in technology may offer some protection from climatic hazards, the consequences of climatic change for inhabitants of this region continue to depend on the long-term interplay between an array of societal and environmental factors (Holmgren et al., 2016). As a result, the Mediterranean is an example of a region with high vulnerability where various adaptation responses have emerged. Previous IPCC assessments and recent publications project regional changes in climate under increased temperatures, including consistent climate model projections of increased precipitation deficit amplified by strong regional warming (Section 3.3.3; Seneviratne et al., 2012; Christensen et al., 2013; Collins et al., 2013; Greve and Seneviratne, 2015).

The long history of resilience to climatic change is especially apparent in the eastern Mediterranean region, which has experienced a strong negative trend in precipitation since 1960 (Mathbout et al., 2017) and an intense and prolonged drought episode between 2007 and 2010 (Kelley et al., 2015). This drought was the longest and most intense in the last 900 years (Cook et al., 2016). Some authors (e.g., Trigo et al., 2010; Kelley et al., 2015) assert that very low precipitation levels have driven a steep decline in agricultural productivity in the Euphrates and Tigris catchment basins, and displaced hundreds of thousands of people, mainly in Syria. Impacts on the water resources (Yazdanpanah et al., 2016) and crop performance in Iran have also been reported (Saeidi et al., 2017). Many historical periods of turmoil have coincided with severe droughts, for example the drought which occurred at the end of the Bronze Age approximately 3200 years ago (Kaniewski et al., 2015). In this instance, a number of flourishing eastern Mediterranean civilizations collapsed, and rural settlements re-emerged with agro-pastoral activities and limited long-distance trade. This illustrates how some vulnerable regions are forced to pursue drastic adaptive responses, including migration and societal structure changes.

The potential evolution of drought conditions under 1.5°C or 2°C of global warming (Section 3.3.4) can be analysed by comparing the 2008 drought (high temperature, low precipitation) with the 1960 drought (low temperature, low precipitation) (Kelley et al., 2015). Though the precipitation deficits were comparable, the 2008 drought was amplified by increased evapotranspiration induced by much higher temperatures (a mean increase of 1°C compared with the 1931–2008 period in Syria) and a large population increase (from

Box 3.2 (continued)

5 million in 1960 to 22 million in 2008). Koutroulis et al. (2016) reported that only 6% out of the total 18% decrease in water availability projected for Crete under 2°C of global warming at the end of the 21st century would be due to decreased precipitation, with the remaining 12% due to an increase in evapotranspiration. This study and others like it confirm an important risk of extreme drought conditions for the Middle East under 1.5°C of global warming (Jacob et al., 2018), with risks being even higher in continental locations than on islands; these projections are consistent with current observed changes (Section 3.3.4; Greve et al., 2014). Risks of drying in the Mediterranean region could be substantially reduced if global warming is limited to 1.5°C compared to 2°C or higher levels of warming (Section 3.4.3; Guiot and Cramer, 2016). Higher warming levels may induce high levels of vulnerability exacerbated by large changes in demography.

3.3.5 Runoff and Fluvial Flooding

3.3.5.1 Observed and attributed changes in runoff and river flooding

There has been progress since AR5 in identifying historical changes in streamflow and continental runoff. Using the available streamflow data, Dai (2016) showed that long-term (1948–2012) flow trends are statistically significant only for 27.5% of the world's 200 major rivers, with negative trends outnumbering the positive ones. Although streamflow trends are mostly not statistically significant, they are consistent with observed regional precipitation changes. From 1950 to 2012, precipitation and runoff have increased over southeastern South America, central and northern Australia, the central and northeastern United States, central and northern Europe, and most of Russia, and they have decreased over most of Africa, East and South Asia, eastern coastal Australia, the southeastern and northwestern United States, western and eastern Canada, the Mediterranean region and some regions of Brazil (Dai, 2016).

A large part of the observed regional trends in streamflow and runoff might have resulted from internal multi-decadal and multi-year climate variations, especially the Pacific decadal variability (PDV), the Atlantic Multi-Decadal Oscillation (AMO) and the El Niño–Southern Oscillation (ENSO), although the effect of anthropogenic greenhouse gases and aerosols could also be important (Hidalgo et al., 2009; Gu and Adler, 2013, 2015; Chiew et al., 2014; Luo et al., 2016; Gudmundsson et al., 2017). Additionally, other human activities can influence the hydrological cycle, such as land-use/land-cover change, modifications in river morphology and water table depth, construction and operation of hydropower plants, dikes and weirs, wetland drainage, and agricultural practices such as water withdrawal for irrigation. All of these activities can also have a large impact on runoff at the river basin scale, although there is less agreement over their influence on global mean runoff (Gerten et al., 2008; Sterling et al., 2012; Hall et al., 2014; Betts et al., 2015; Arheimer et al., 2017). Some studies suggest that increases in global runoff resulting from changes in land cover or land use (predominantly deforestation) are counterbalanced by decreases resulting from irrigation (Gerten et al., 2008; Sterling et al., 2012). Likewise, forest and grassland fires can modify the hydrological response at the watershed scale when the burned area is significant (Versini et al., 2013; Springer et al., 2015; Wine and Cadol, 2016).

Few studies have explored observed changes in extreme streamflow and river flooding since the IPCC AR5. Mallakpour and Villarini (2015)

analysed changes of flood magnitude and frequency in the central United States by considering stream gauge daily records with at least 50 years of data ending no earlier than 2011. They showed that flood frequency has increased, whereas there was limited evidence of a decrease in flood magnitude in this region. Stevens et al. (2016) found a rise in the number of reported floods in the United Kingdom during the period 1884–2013, with flood events appearing more frequently towards the end of the 20th century. A peak was identified in 2012, when annual rainfall was the second highest in over 100 years. Do et al. (2017) computed the trends in annual maximum daily streamflow data across the globe over the 1966–2005 period. They found decreasing trends for a large number of stations in western North America and Australia, and increasing trends in parts of Europe, eastern North America, parts of South America, and southern Africa.

In summary, streamflow trends since 1950 are not statistically significant in most of the world's largest rivers (*high confidence*), while flood frequency and extreme streamflow have increased in some regions (*high confidence*).

3.3.5.2 Projected changes in runoff and river flooding at 1.5°C versus 2°C of global warming

Global-scale assessments of projected changes in freshwater systems generally suggest that areas with either positive or negative changes in mean annual streamflow are smaller for 1.5°C than for 2°C of global warming (Betts et al., 2018; Döll et al., 2018). Döll et al. (2018) found that only 11% of the global land area (excluding Greenland and Antarctica) shows a statistically significantly larger hazard at 2°C than at 1.5°C. Significant decreases are found for 13% of the global land area for both global warming levels, while significant increases are projected to occur for 21% of the global land area at 1.5°C, and rise to between 26% (Döll et al., 2018) and approximately 50% (Betts et al., 2018) at 2°C.

At the regional scale, projected runoff changes generally follow the spatial extent of projected changes in precipitation (see Section 3.3.3). Emerging literature includes runoff projections for different warming levels. For 2°C of global warming, an increase in runoff is projected for much of the high northern latitudes, Southeast Asia, East Africa, northeastern Europe, India, and parts of, Austria, China, Hungary, Norway, Sweden, the northwest Balkans and Sahel (Schleussner et al., 2016b; Donnelly et al., 2017; Döll et al., 2018; Zhai et al., 2018). Additionally, decreases are projected in the Mediterranean region, southern Australia, Central America, and central and southern South

America (Schleussner et al., 2016b; Donnelly et al., 2017; Döll et al., 2018). Differences between 1.5°C and 2°C would be most prominent in the Mediterranean, where the median reduction in annual runoff is expected to be about 9% (likely range 4.5–15.5%) at 1.5°C, while at 2°C of warming runoff could decrease by 17% (likely range 8–25%) (Schleussner et al., 2016b). Consistent with these projections, Döll et al. (2018) found that statistically insignificant changes in the mean annual streamflow around the Mediterranean region became significant when the global warming scenario was changed from 1.5°C to 2°C, with decreases of 10–30% between these two warming levels. Donnelly et al. (2017) found an intense decrease in runoff along both the Iberian and Balkan coasts with an increase in warming level.

Basin-scale projections of river runoff at different warming levels are available for many regions. Betts et al. (2018) assessed runoff changes in 21 of the world's major river basins at 1.5°C and 2°C of global warming (Figure 3.15). They found a general tendency towards increased runoff, except in the Amazon, Orange, Danube and Guadiana basins where the range of projections indicate decreased mean flows (Figure 3.13). In the case of the Amazon, mean flows are projected to decline by up to 25% at 2°C global warming (Betts et al., 2018).

Gosling et al. (2017) analysed the impact of global warming of 1°C, 2°C and 3°C above pre-industrial levels on river runoff at the catchment scale, focusing on eight major rivers in different continents: Upper Amazon, Darling, Ganges, Lena, Upper Mississippi, Upper Niger, Rhine and Tagus. Their results show that the sign and magnitude of change with global warming for the Upper Amazon, Darling, Ganges, Upper Niger and Upper Mississippi is unclear, while the Rhine and Tagus may experience decreases in projected runoff and the Lena may experience increases. Donnelly et al. (2017) analysed the mean flow response to different warming levels for six major European rivers: Glomma, Wisla, Lule, Ebro, Rhine and Danube. Consistent with the increases in mean runoff projected for large parts of northern Europe, the Glomma, Wisla and Lule rivers could experience increased discharges with global warming while discharges from the Ebro could decrease, in part due to a decrease in runoff in southern Europe. In the case of the Rhine and Danube rivers, Donnelly et al. (2017) did not find clear results. Mean annual runoff of the Yiluo River catchment in northern China is projected to decrease by 22% at 1.5°C and by 21% at 2°C, while the mean annual runoff for the Beiji River catchment in southern China is projected to increase by less than 1% at 1.5°C and 3% at 2°C in comparison to the studied baseline period (L. Liu et al., 2017).

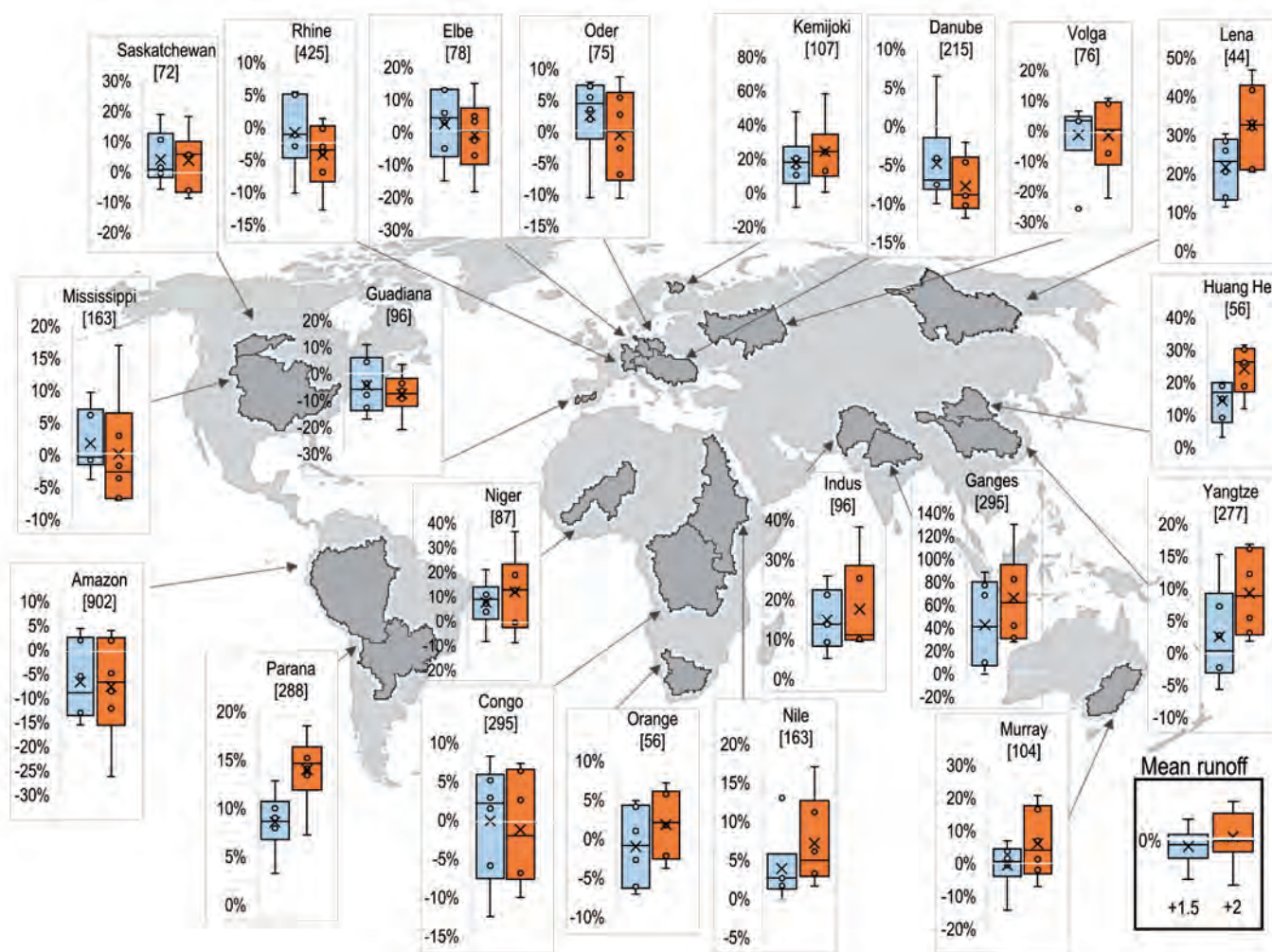


Figure 3.15 | Runoff changes in twenty-one of the world's major river basins at 1.5°C (blue) and 2°C (orange) of global warming, simulated by the Joint UK Land Environment Simulator (JULES) ecosystem–hydrology model under the ensemble of six climate projections. Boxes show the 25th and 75th percentile changes, whiskers show the range, circles show the four projections that do not define the ends of the range, and crosses show the ensemble means. Numbers in square brackets show the ensemble-mean flow in the baseline (millimetres of rain equivalent) (Source: Betts et al., 2018).

Chen et al. (2017) assessed the future changes in water resources in the Upper Yangtze River basin for the same warming levels and found a slight decrease in the annual discharge at 1.5°C but a slight increase at 2°C. Montroull et al. (2018) studied the hydrological impacts of the main rivers (Paraguay, Paraná, Iguazú and Uruguay) in La Plata basin in South America under 1.5°C and 2°C of global warming and for two emissions scenarios. The Uruguay basin shows increases in streamflow for all scenarios/warming targets except for the combination of RCP8.5/1.5°C of warming. The increase is approximately 15% above the 1981–2000 reference period for 2°C of global warming and the RCP4.5 scenario. For the other three rivers the sign of the change in mean streamflow depends strongly on the RCP and GCM used.

Marx et al. (2018) analysed how hydrological low flows in Europe are affected under different global warming levels (1.5°C, 2°C and 3°C). The Alpine region showed the strongest low flow increase, from 22% at 1.5°C to 30% at 2°C, because of the relatively large snow melt contribution, while in the Mediterranean low flows are expected to decrease because of the decreases in annual precipitation projected for that region. Döll et al. (2018) found that extreme low flows in the tropical Amazon, Congo and Indonesian basins could decrease by 10% at 1.5°C, whereas they could increase by 30% in the southwestern part of Russia under the same warming level. At 2°C, projected increases in extreme low flows are exacerbated in the higher northern latitudes and in eastern Africa, India and Southeast Asia, while projected decreases intensify in the Amazon basin, western United States, central Canada, and southern and western Europe, although not in the Congo basin or Indonesia, where models show less agreement.

Recent analyses of projections in river flooding and extreme runoff and flows are available for different global warming levels. At the global scale, Alfieri et al. (2017) assessed the frequency and magnitude of river floods and their impacts under 1.5°C, 2°C and 4°C global warming scenarios. They found that flood events with an occurrence interval longer than the return period of present-day flood protections are projected to increase in all continents under all considered warming levels, leading to a widespread increment in the flood hazard. Döll et al. (2018) found that high flows are projected to increase significantly on 11% and 21% of the global land area at 1.5°C and 2°C, respectively. Significantly increased high flows are expected to occur in South and Southeast Asia and Central Africa at 1.5°C, with this effect intensifying and including parts of South America at 2°C.

Regarding the continental scale, Donnelly et al. (2017) and Thober et al. (2018) explored climate change impacts on European high flows and/or floods under 1.5°C, 2°C and 3°C of global warming. Thober et al. (2018) identified the Mediterranean region as a hotspot of change, with significant decreases in high flows of –11% and –13% at 1.5°C and 2°C, respectively, mainly resulting from reduced precipitation (Box 3.2). In northern regions, high flows are projected to rise by 1% and 5% at 1.5°C and 2°C, respectively, owing to increasing precipitation, although floods could decrease by 6% in both scenarios because of less snowmelt. Donnelly et al. (2017) found that high runoff levels could rise in intensity, robustness and spatial extent over large parts of continental Europe with an increasing warming level. At 2°C, flood magnitudes are expected to increase significantly in Europe south of 60°N, except for some regions (Bulgaria, Poland and southern Spain);

in contrast, they are projected to decrease at higher latitudes (e.g., in most of Finland, northwestern Russia and northern Sweden), with the exception of southern Sweden and some coastal areas in Norway where flood magnitudes may increase (Roudier et al., 2016). At the basin scale, Mohammed et al. (2017) found that floods are projected to be more frequent and flood magnitudes greater at 2°C than at 1.5°C in the Brahmaputra River in Bangladesh. In coastal regions, increases in heavy precipitation associated with tropical cyclones (Section 3.3.6) combined with increased sea levels (Section 3.3.9) may lead to increased flooding (Section 3.4.5).

In summary, there is *medium confidence* that global warming of 2°C above the pre-industrial period would lead to an expansion of the area with significant increases in runoff, as well as the area affected by flood hazard, compared to conditions at 1.5°C of global warming. A global warming of 1.5°C would also lead to an expansion of the global land area with significant increases in runoff (*medium confidence*) and to an increase in flood hazard in some regions (*medium confidence*) compared to present-day conditions.

3.3.6 Tropical Cyclones and Extratropical Storms

Most recent studies on observed trends in the attributes of tropical cyclones have focused on the satellite era starting in 1979 (Rienecker et al., 2011), but the study of observed trends is complicated by the heterogeneity of constantly advancing remote sensing techniques and instrumentation during this period (e.g., Landsea, 2006; Walsh et al., 2016). Numerous studies leading up to and after AR5 have reported a decreasing trend in the global number of tropical cyclones and/or the globally accumulated cyclonic energy (Emanuel, 2005; Elsner et al., 2008; Knutson et al., 2010; Holland and Bruyère, 2014; Klotzbach and Landsea, 2015; Walsh et al., 2016). A theoretical physical basis for such a decrease to occur under global warming was recently provided by Kang and Elsner (2015). However, using a relatively short (20 year) and relatively homogeneous remotely sensed record, Klotzbach (2006) reported no significant trends in global cyclonic activity, consistent with more recent findings of Holland and Bruyère (2014). Such contradictions, in combination with the fact that the almost four-decade-long period of remotely sensed observations remains relatively short to distinguish anthropogenically induced trends from decadal and multi-decadal variability, implies that there is only *low confidence* regarding changes in global tropical cyclone numbers under global warming over the last four decades.

Studies in the detection of trends in the occurrence of very intense tropical cyclones (category 4 and 5 hurricanes on the Saffir-Simpson scale) over recent decades have yielded contradicting results. Most studies have reported increases in these systems (Emanuel, 2005; Webster et al., 2005; Klotzbach, 2006; Elsner et al., 2008; Knutson et al., 2010; Holland and Bruyère, 2014; Walsh et al., 2016), in particular for the North Atlantic, North Indian and South Indian Ocean basins (e.g., Singh et al., 2000; Singh, 2010; Kossin et al., 2013; Holland and Bruyère, 2014; Walsh et al., 2016). In the North Indian Ocean over the Arabian Sea, an increase in the frequency of extremely severe cyclonic storms has been reported and attributed to anthropogenic warming (Murakami et al., 2017). However, to the east over the Bay of Bengal, tropical cyclones and severe tropical cyclones have exhibited decreasing trends over

the period 1961–2010, although the ratio between severe tropical cyclones and all tropical cyclones is increasing (Mohapatra et al., 2017). Moreover, studies that have used more homogeneous records, but were consequently limited to rather short periods of 20 to 25 years, have reported no statistically significant trends or decreases in the global number of these systems (Kamahori et al., 2006; Klotzbach and Landsea, 2015). Likewise, CMIP5 model simulations of the historical period have not produced anthropogenically induced trends in very intense tropical cyclones (Bender et al., 2010; Knutson et al., 2010, 2013; Camargo, 2013; Christensen et al., 2013), consistent with the findings of Klotzbach and Landsea (2015). There is consequently *low confidence* in the conclusion that the number of very intense cyclones is increasing globally.

General circulation model (GCM) projections of the changing attributes of tropical cyclones under high levels of greenhouse gas forcing (3°C to 4°C of global warming) consistently indicate decreases in the global number of tropical cyclones (Knutson et al., 2010, 2015; Sugi and Yoshimura, 2012; Christensen et al., 2013; Yoshida et al., 2017). A smaller number of studies based on statistical downscaling methodologies contradict these findings, however, and indicate increases in the global number of tropical cyclones under climate change (Emanuel, 2017). Most studies also indicate increases in the global number of very intense tropical cyclones under high levels of global warming (Knutson et al., 2015; Sugi et al., 2017), consistent with dynamic theory (Kang and Elsner, 2015), although a few studies contradict this finding (e.g., Yoshida et al., 2017). Hence, it is assessed that under 3°C to 4°C of warming that the global number of tropical cyclones would decrease whilst the number of very intense cyclones would increase (*medium confidence*).

To date, only two studies have directly explored the changing tropical cyclone attributes under 1.5°C versus 2°C of global warming. Using a high resolution global atmospheric model, Wehner et al. (2018a) concluded that the differences in tropical cyclone statistics under 1.5°C versus 2°C stabilization scenarios, as defined by the HAPPI protocols (Mitchell et al., 2017) are small. Consistent with the majority of studies performed for higher degrees of global warming, the total number of tropical cyclones is projected to decrease under global warming, whilst the most intense (categories 4 and 5) cyclones are projected to occur more frequently. These very intense storms are projected to be associated with higher peak wind speeds and lower central pressures under 2°C versus 1.5°C of global warming. The accumulated cyclonic energy is projected to decrease globally from 1.5°C to 2°C, in association with a decrease in the global number of tropical cyclones under progressively higher levels of global warming. It is also noted that heavy rainfall associated with tropical cyclones was assessed in the IPCC SREX as *likely* to increase under increasing global warming (Seneviratne et al., 2012). Two recent articles suggest that there is *high confidence* that the current level of global warming (i.e., about 1°C, see Section 3.3.1) increased the heavy precipitation associated with the 2017 Hurricane Harvey by about 15% or more (Risser and Wehner, 2017; van Oldenborgh et al., 2017). Hence, it can be inferred, under the assumption of linear dynamics, that further increases in heavy precipitation would occur under 1.5°C, 2°C and higher levels of global warming (*medium confidence*). Using a high resolution regional climate model, Muthige et al. (2018) explored the effects of different

degrees of global warming on tropical cyclones over the southwest Indian Ocean, using transient simulations that downscaled a number of RCP8.5 GCM projections. Decreases in tropical cyclone frequencies are projected under both 1.5°C and 2°C of global warming. The decreases in cyclone frequencies under 2°C of global warming are somewhat larger than under 1.5°C, but no further decreases are projected under 3°C. This suggests that 2°C of warming, at least in these downscaling simulations, represents a type of stabilization level in terms of tropical cyclone formation over the southwest Indian Ocean and landfall over southern Africa (Muthige et al., 2018). There is thus *limited evidence* that the global number of tropical cyclones will be lower under 2°C compared to 1.5°C of global warming, but with an increase in the number of very intense cyclones (*low confidence*).

The global response of the mid-latitude atmospheric circulation to 1.5°C and 2°C of warming was investigated using the HAPPI ensemble with a focus on the winter season (Li et al., 2018). Under 1.5°C of global warming a weakening of storm activity over North America, an equatorward shift of the North Pacific jet exit and an equatorward intensification of the South Pacific jet are projected. Under an additional 0.5°C of warming a poleward shift of the North Atlantic jet exit and an intensification on the flanks of the Southern Hemisphere storm track are projected to become more pronounced. The weakening of the Mediterranean storm track that is projected under low mitigation emerges in the 2°C warmer world (Li et al., 2018). AR5 assessed that under high greenhouse gas forcing (3°C or 4°C of global warming) there is *low confidence* in projections of poleward shifts of the Northern Hemisphere storm tracks, while there is *high confidence* that there would be a small poleward shift of the Southern Hemisphere storm tracks (Stocker et al., 2013). In the context of this report, the assessment is that there is *limited evidence* and *low confidence* in whether any projected signal for higher levels of warming would be clearly manifested under 2°C of global warming.

3.3.7 Ocean Circulation and Temperature

It is *virtually certain* that the temperature of the upper layers of the ocean (0–700 m in depth) has been increasing, and that the global mean for sea surface temperature (SST) has been changing at a rate just behind that of GMST. The surfaces of three ocean basins has warmed over the period 1950–2016 (by 0.11°C, 0.07°C and 0.05°C per decade for the Indian, Atlantic and Pacific Oceans, respectively; Hoegh-Guldberg et al., 2014), with the greatest changes occurring at the highest latitudes. Isotherms (i.e., lines of equal temperature) of sea surface temperature (SST) are shifting to higher latitudes at rates of up to 40 km per year (Burrows et al., 2014; García Molinos et al., 2015). Long-term patterns of variability make detecting signals due to climate change complex, although the recent acceleration of changes to the temperature of the surface layers of the ocean has made the climate signal more distinct (Hoegh-Guldberg et al., 2014). There is also evidence of significant increases in the frequency of marine heatwaves in the observational record (Oliver et al., 2018), consistent with changes in mean ocean temperatures (*high confidence*). Increasing climate extremes in the ocean are associated with the general rise in global average surface temperature, as well as more intense patterns of climate variability (e.g., climate change intensification of ENSO) (Section 3.5.2.5). Increased heat in the upper layers of the ocean is

also driving more intense storms and greater rates of inundation in some regions, which, together with sea level rise, are already driving significant impacts to sensitive coastal and low-lying areas (Section 3.3.6).

Increasing land–sea temperature gradients have the potential to strengthen upwelling systems associated with the eastern boundary currents (Benguela, Canary, Humboldt and Californian Currents; Bakun, 1990). Observed trends support the conclusion that a general strengthening of longshore winds has occurred (Sydeman et al., 2014), but the implications of trends detected in upwelling currents themselves are unclear (Lluch-Cota et al., 2014). Projections of the scale of changes between 1°C and 1.5°C of global warming and between 1.5°C and 2°C are only informed by the changes during the past increase in GMST of 0.5°C (*low confidence*). However, evidence from GCM projections of future climate change indicates that a general strengthening of the Benguela, Canary and Humboldt upwelling systems under enhanced anthropogenic forcing (D. Wang et al., 2015) is projected to occur (*medium confidence*). This strengthening is projected to be stronger at higher latitudes. In fact, evidence from regional climate modelling is supportive of an increase in long-shore winds at higher latitudes, whereas long-shore winds may decrease at lower latitudes as a consequence of the poleward displacement of the subtropical highs under climate change (Christensen et al., 2007; Engelbrecht et al., 2009).

It is more likely than not that the Atlantic Meridional Overturning Circulation (AMOC) has been weakening in recent decades, given the detection of the cooling of surface waters in the North Atlantic and evidence that the Gulf Stream has slowed since the late 1950s (Rahmstorf et al., 2015b; Srokosz and Bryden, 2015; Caesar et al., 2018). There is only *limited evidence* linking the current anomalously weak state of AMOC to anthropogenic warming (Caesar et al., 2018). It is *very likely* that the AMOC will weaken over the 21st century. The best estimates and ranges for the reduction based on CMIP5 simulations are 11% (1–24%) in RCP2.6 and 34% (12–54%) in RCP8.5 (AR5). There is *no evidence* indicating significantly different amplitudes of AMOC weakening for 1.5°C versus 2°C of global warming.

3.3.8 Sea Ice

Summer sea ice in the Arctic has been retreating rapidly in recent decades. During the period 1997 to 2014, for example, the monthly mean sea ice extent during September (summer) decreased on average by 130,000 km² per year (Serreze and Stroeve, 2015). This is about four times as fast as the September sea ice loss during the period 1979 to 1996. Sea ice thickness has also decreased substantially, with an estimated decrease in ice thickness of more than 50% in the central Arctic (Lindsay and Schweiger, 2015). Sea ice coverage and thickness also decrease in CMIP5 simulations of the recent past, and are projected to decrease in the future (Collins et al., 2013). However, the modelled sea ice loss in most CMIP5 models is much smaller than observed losses. Compared to observations, the simulations are less sensitive to both global mean temperature rise (Rosenblum and

Eisenman, 2017) and anthropogenic CO₂ emissions (Notz and Stroeve, 2016). This mismatch between the observed and modelled sensitivity of Arctic sea ice implies that the multi-model-mean responses of future sea ice evolution probably underestimates the sea ice loss for a given amount of global warming. To address this issue, studies estimating the future evolution of Arctic sea ice tend to bias correct the model simulations based on the observed evolution of Arctic sea ice in response to global warming. Based on such bias correction, pre-AR5 and post-AR5 studies generally agree that for 1.5°C of global warming relative to pre-industrial levels, the Arctic Ocean will maintain a sea ice cover throughout summer in most years (Collins et al., 2013; Notz and Stroeve, 2016; Screen and Williamson, 2017; Jahn, 2018; Niederdrenk and Notz, 2018; Sigmond et al., 2018). For 2°C of global warming, chances of a sea ice-free Arctic during summer are substantially higher (Screen and Williamson, 2017; Jahn, 2018; Niederdrenk and Notz, 2018; Screen et al., 2018; Sigmond et al., 2018). Model simulations suggest that there will be at least one sea ice-free Arctic⁵ summer after approximately 10 years of stabilized warming at 2°C, as compared to one sea ice-free summer after 100 years of stabilized warming at 1.5°C above pre-industrial temperatures (Jahn, 2018; Screen et al., 2018; Sigmond et al., 2018). For a specific given year under stabilized warming of 2°C, studies based on large ensembles of simulations with a single model estimate the likelihood of ice-free conditions as 35% without a bias correction of the underlying model (Sanderson et al., 2017; Jahn, 2018); as between 10% and >99% depending on the observational record used to correct the sensitivity of sea ice decline to global warming in the underlying model (Niederdrenk and Notz, 2018); and as 19% based on a procedure to correct for biases in the climatological sea ice coverage in the underlying model (Sigmond et al., 2018). The uncertainty of the first year of the occurrence of an ice-free Arctic Ocean arising from internal variability is estimated to be about 20 years (Notz, 2015; Jahn et al., 2016).

The more recent estimates of the warming necessary to produce an ice-free Arctic Ocean during summer are lower than the ones given in AR5 (about 2.6°C–3.1°C of global warming relative to pre-industrial levels or 1.6°C–2.1°C relative to present-day conditions), which were similar to the estimate of 3°C of global warming relative to pre-industrial levels (or 2°C relative to present-day conditions) by Mahlstein and Knutti (2012) based on bias-corrected CMIP3 models. Rosenblum and Eisenman (2016) explained why the sensitivity estimated by Mahlstein and Knutti (2012) might be too low, estimating instead that September sea ice in the Arctic would disappear at 2°C of global warming relative to pre-industrial levels (or about 1°C relative to present-day conditions), in line with the other recent estimates. Notz and Stroeve (2016) used the observed correlation between September sea ice extent and cumulative CO₂ emissions to estimate that the Arctic Ocean would become nearly free of sea ice during September with a further 1000 Gt of emissions, which also implies a sea ice loss at about 2°C of global warming. Some of the uncertainty in these numbers stems from the possible impact of aerosols (Gagne et al., 2017) and of volcanic forcing (Rosenblum and Eisenman, 2016). During winter, little Arctic sea ice is projected to be lost for either 1.5°C or 2°C of global warming (Niederdrenk and Notz, 2018).

⁵ Ice free is defined for the Special Report as when the sea ice extent is less than 106 km². Ice coverage less than this is considered to be equivalent to an ice-free Arctic Ocean for practical purposes in all recent studies.

A substantial number of pre-AR5 studies found that there is no indication of hysteresis behaviour of Arctic sea ice under decreasing temperatures following a possible overshoot of a long-term temperature target (Holland et al., 2006; Schröder and Connolley, 2007; Armour et al., 2011; Sedláček et al., 2011; Tietsche et al., 2011; Boucher et al., 2012; Ridley et al., 2012). In particular, the relationship between Arctic sea ice coverage and GMST was found to be indistinguishable between a warming scenario and a cooling scenario. These results have been confirmed by post-AR5 studies (Li et al., 2013; Jahn, 2018), which implies *high confidence* that an intermediate temperature overshoot has no long-term consequences for Arctic sea ice coverage.

In the Antarctic, sea ice shows regionally contrasting trends, such as a strong decrease in sea ice coverage near the Antarctic peninsula but increased sea ice coverage in the Amundsen Sea (Hobbs et al., 2016). Averaged over these contrasting regional trends, there has been a slow long-term increase in overall sea ice coverage in the Southern Ocean, although with comparably low ice coverage from September 2016 onwards. Collins et al. (2013) assessed *low confidence* in Antarctic sea ice projections because of the wide range of model projections and an inability of almost all models to reproduce observations such as the seasonal cycle, interannual variability and the long-term slow increase. No existing studies have robustly assessed the possible future evolution of Antarctic sea ice under low-warming scenarios.

In summary, the probability of a sea-ice-free Arctic Ocean during summer is substantially higher at 2°C compared to 1.5°C of global warming relative to pre-industrial levels, and there is *medium confidence* that there will be at least one sea ice-free Arctic summer after about 10 years of stabilized warming at 2°C, while about 100 years are required at 1.5°C. There is *high confidence* that an intermediate temperature overshoot has no long-term consequences for Arctic sea ice coverage with regrowth on decadal time scales.

3.3.3 Sea Level

Sea level varies over a wide range of temporal and spatial scales, which can be divided into three broad categories. These are global mean sea level (GMSL), regional variation about this mean, and the occurrence of sea-level extremes associated with storm surges and tides. GMSL has been rising since the late 19th century from the low rates of change that characterized the previous two millennia (Church et al., 2013). Slowing in the reported rate over the last two decades (Cazenave et al., 2014) may be attributable to instrumental drift in the observing satellite system (Watson et al., 2015) and increased volcanic activity (Fasullo et al., 2016). Accounting for the former results in rates (1993 to mid-2014) between 2.6 and 2.9 mm yr⁻¹ (Watson et al., 2015). The relative contributions from thermal expansion, glacier and ice-sheet mass loss, and freshwater storage on land are relatively well understood (Church et al., 2013; Watson et al., 2015) and their attribution is dominated by anthropogenic forcing since 1970 (15 ± 55% before 1950, 69 ± 31% after 1970) (Slangen et al., 2016).

There has been a significant advance in the literature since AR5, which has included the development of semi-empirical models (SEMs) into a broader emulation-based approach (Kopp et al., 2014; Mengel et al., 2016; Nauels et al., 2017) that is partially based on the results from

more detailed, process-based modelling Church et al. (2013) assigned *low confidence* to SEMs because these models assume that the relation between climate forcing and GMSL is the same in the past (calibration) and future (projection). Probable future changes in the relative contributions of thermal expansion, glaciers and (in particular) ice sheets invalidate this assumption. However, recent emulation-based studies overcame this shortcoming by considering individual GMSL contributors separately, and they are therefore employed in this assessment. In this subsection, the process-based literature of individual contributors to GMSL is considered for scenarios close to 1.5°C and 2°C of global warming before emulation-based approaches are assessed.

A limited number of processes-based studies are relevant to GMSL in 1.5°C and 2°C worlds. Marzeion et al. (2018) used a global glacier model with temperature-scaled scenarios based on RCP2.6 to investigate the difference between 1.5°C and 2°C of global warming and found little difference between scenarios in the glacier contribution to GMSL for the year 2100 (54–97 mm relative to present-day levels for 1.5°C and 63–112 mm for 2°C, using a 90% confidence interval). This arises because glacier melt during the remainder of the century is dominated by the response to warming from pre-industrial to present-day levels, which is in turn a reflection of the slow response times of glaciers. Fürst et al. (2015) made projections of the Greenland ice sheet's contribution to GMSL using an ice-flow model forced by the regional climate model Modèle Atmosphérique Régional (MAR; considered by Church et al. (2013) to be the 'most realistic' such model). They projected an RCP2.6 range of 24–60 mm (1 standard deviation) by the end of the century (relative to the year 2000 and consistent with the assessment of Church et al. (2013); however, their projections do not allow the difference between 1.5°C and 2°C worlds to be evaluated.

The Antarctic ice sheet can contribute both positively, through increases in outflow (solid ice lost directly to the ocean), and negatively, through increases in snowfall (owing to the increased moisture-bearing capacity of a warmer atmosphere), to future GMSL rise. Frieler et al. (2015) suggested a range of 3.5–8.7% °C⁻¹ for this effect, which is consistent with AR5. Observations from the Amundsen Sea sector of Antarctica suggest an increase in outflow (Mouginot et al., 2014) over recent decades associated with grounding line retreat (Rignot et al., 2014) and the influx of relatively warm Circumpolar Deepwater (Jacobs et al., 2011). Literature on the attribution of these changes to anthropogenic forcing is still in its infancy (Goddard et al., 2017; Turner et al., 2017a). RCP2.6-based projections of Antarctic outflow (Levermann et al., 2014; Golledge et al., 2015; DeConto and Pollard, 2016, who include snowfall changes) are consistent with the AR5 assessment of Church et al. (2013) for end-of-century GMSL for RCP2.6, and do not support substantial additional GMSL rise by Marine Ice Sheet Instability or associated instabilities (see Section 3.6). While agreement is relatively good, concerns about the numerical fidelity of these models still exist, and this may affect the quality of their projections (Drouet et al., 2013; Durand and Pattyn, 2015). An assessment of Antarctic contributions beyond the end of the century, in particular related to the Marine Ice Sheet Instability, can be found in Section 3.6.

While some literature on process-based projections of GMSL for the period up to 2100 is available, it is insufficient for distinguishing

between emissions scenarios associated with 1.5°C and 2°C warmer worlds. This literature is, however, consistent with the assessment by Church et al. (2013) of a *likely* range of 0.28–0.61 m in 2100 (relative to 1986–2005), suggesting that the AR5 assessment is still appropriate.

Recent emulation-based studies show convergence towards this AR5 assessment (Table 3.1) and offer the advantage of allowing a comparison between 1.5°C and 2°C warmer worlds. Table 3.1 features a compilation of recent emulation-based and SEM studies.

Table 3.1 | Compilation of recent projections for sea level at 2100 (in cm) for Representative Concentration Pathway (RCP)2.6, and 1.5°C and 2°C scenarios. Upper and lower limits are shown for the 17–84% and 5–95% confidence intervals quoted in the original papers.

Study	Baseline	RCP2.6		1.5°C		2°C	
		67%	90%	67%	90%	67%	90%
AR5	1986–2005	28–61					
Kopp et al. (2014)	2000	37–65	29–82				
Jevrejeva et al. (2016)	1986–2005		29–58				
Kopp et al. (2016)	2000	28–51	24–61				
Mengel et al. (2016)	1986–2005	28–56					
Nauels et al. (2017)	1986–2005	35–56					
Goodwin et al. (2017)	1986–2005		31–59 45–70 45–72				
Schaeffer et al. (2012)	2000		52–96		54–99		56–105
Schleussner et al. (2016b)	2000			26–53		36–65	
Bittermann et al. (2017)	2000				29–46		39–61
Jackson et al. (2018)	1986–2005			30–58 40–77	20–67 28–93	35–64 47–93	24–74 32–117
Sanderson et al. (2017)					50–80		60–90
Nicholls et al. (2018)	1986–2005				24–54		31–65
Rasmussen et al. (2018)	2000			35–64	28–82	39–76	28–96
Goodwin et al. (2018)	1986–2005				26–62		30–69

There is little consensus between the reported ranges of GMSL rise (Table 3.1). Projections vary in the range 0.26–0.77 m and 0.35–0.93 m for 1.5°C and 2°C respectively for the 17–84% confidence interval (0.20–0.99 m and 0.24–1.17 m for the 5–95% confidence interval). There is, however, *medium agreement* that GMSL in 2100 would be 0.04–0.16 m higher in a 2°C warmer world compared to a 1.5°C warmer world based on the 17–84% confidence interval (0.00–0.24 m based on 5–95% confidence interval) with a value of around 0.1 m. There is *medium confidence* in this assessment because of issues associated with projections of the Antarctic contribution to GMSL that are employed in emulation-based studies (see above) and the issues previously identified with SEMs (Church et al., 2013).

Translating projections of GMSL to the scale of coastlines and islands requires two further steps. The first step accounts for regional changes associated with changing water and ice loads (such as Earth’s gravitational field and rotation, and vertical land movement), as well as spatial differences in ocean heat uptake and circulation. The second step maps regional sea level to changes in the return periods of particular flood events to account for effects not included in global climate models, such as tides, storm surges, and wave setup and runup. Kopp et al. (2014) presented a framework to do this and gave an example application for nine sites located in the US, Japan, northern Europe and Chile. Of these sites, seven (all except those in northern Europe) were found to experience at least a quadrupling in the number of years in the 21st century with 1-in-100-year floods under RCP2.6 compared to under no future sea level rise. Rasmussen

et al. (2018) used this approach to investigate the difference between 1.5°C and 2°C warmer worlds up to 2200. They found that the reduction in the frequency of 1-in-100-year floods in a 1.5°C compared to a 2°C warmer world would be greatest in the eastern USA and Europe, with ESL event frequency amplification being reduced by about a half and with smaller reductions for small island developing states (SIDS). This last result contrasts with the finding of Vitousek et al. (2017) that regions with low variability in extreme water levels (such as SIDS in the tropics) are particularly sensitive to GMSL rise, such that a doubling of frequency may be expected for even small (0.1–0.2 m) rises. Schleussner et al. (2011) emulated the AMOC based on a subset of CMIP-class climate models. When forced using global temperatures appropriate for the CP3-PD scenario (1°C of warming in 2100 relative to 2000 or about 2°C of warming relative to pre-industrial) the emulation suggests an 11% median reduction in AMOC strength at 2100 (relative to 2000) with an associated 0.04 m dynamic sea level rise along the New York City coastline.

In summary, there is *medium confidence* that GMSL rise will be about 0.1 m (within a 0.00–0.20 m range based on 17–84% confidence-interval projections) less by the end of the 21st century in a 1.5°C compared to a 2°C warmer world. Projections for 1.5°C and 2°C global warming cover the ranges 0.2–0.8 m and 0.3–1.00 m relative to 1986–2005, respectively (*medium confidence*). Sea level rise beyond 2100 is discussed in Section 3.6; however, recent literature strongly supports the assessment by Church et al. (2013) that sea level rise will continue well beyond 2100 (*high confidence*).

Box 3.3 | Lessons from Past Warm Climate Episodes

Climate projections and associated risk assessments for a future warmer world are based on climate model simulations. However, Coupled Model Intercomparison Project Phase 5 (CMIP5) climate models do not include all existing Earth system feedbacks and may therefore underestimate both rates and extents of changes (Knutti and Sedláček, 2012). Evidence from natural archives of three moderately warmer (1.5°C–2°C) climate episodes in Earth’s past help to assess such long-term feedbacks (Fischer et al., 2018).

While evidence over the last 2000 years and during the Last Glacial Maximum (LGM) was discussed in detail in the IPCC Fifth Assessment Report (Masson-Delmotte et al., 2013), the climate system response during past warm intervals was the focus of a recent review paper (Fischer et al., 2018) summarized in this Box. Examples of past warmer conditions with essentially modern physical geography include the Holocene Thermal Maximum (HTM; broadly defined as about 10–5 kyr before present (BP), where present is defined as 1950), the Last Interglacial (LIG; about 129–116 kyr BP) and the Mid Pliocene Warm Period (MPWP; 3.3–3.0 Myr BP).

Changes in insolation forcing during the HTM (Marcott et al., 2013) and the LIG (Hoffman et al., 2017) led to a global temperature up to 1°C higher than that in the pre-industrial period (1850–1900); high-latitude warming was 2°C–4°C (Capron et al., 2017), while temperature in the tropics changed little (Marcott et al., 2013). Both HTM and LIG experienced atmospheric CO₂ levels similar to pre-industrial conditions (Masson-Delmotte et al. 2013). During the MPWP, the most recent time period when CO₂ concentrations were similar to present-day levels, the global temperature was >1°C and Arctic temperatures about 8°C warmer than pre-industrial (Brigham-Grette et al., 2013).

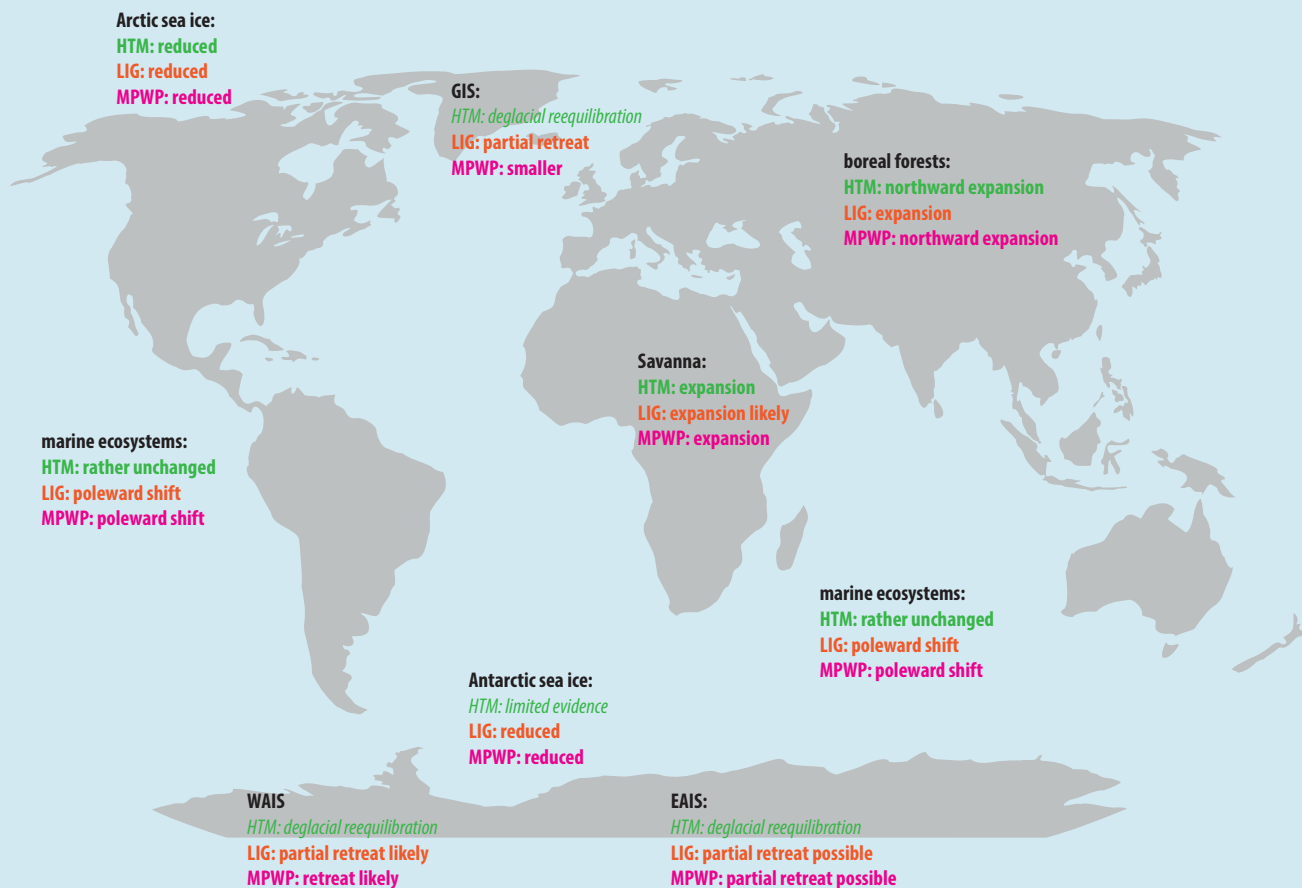
Although imperfect as analogues for the future, these regional changes can inform risk assessments such as the potential for crossing irreversible thresholds or amplifying anthropogenic changes (Box 3.3, Figure 1). For example, HTM and LIG greenhouse gas (GHG) concentrations show no evidence of runaway greenhouse gas releases under limited global warming. Transient releases of CO₂ and CH₄ may follow permafrost melting, but these occurrences may be compensated by peat growth over longer time scales (Yu et al., 2010). Warming may release CO₂ by enhancing soil respiration, counteracting CO₂ fertilization of plant growth (Frank et al., 2010). Evidence of a collapse of the Atlantic Meridional Overturning Circulation (AMOC) during these past events of limited global warming could not be found (Galaasen et al., 2014).

The distribution of ecosystems and biomes (major ecosystem types) changed significantly during past warming events, both in the ocean and on land. For example, some tropical and temperate forests retreated because of increased aridity, while savannas expanded (Dowsett et al., 2016). Further, poleward shifts of marine and terrestrial ecosystems, upward shifts in alpine regions, and reorganizations of marine productivity during past warming events are recorded in natural archives (Williams et al., 2009; Haywood et al., 2016). Finally, past warming events are associated with partial sea ice loss in the Arctic. The limited amount of data collected so far on Antarctic sea ice precludes firm conclusions about Southern Hemisphere sea ice losses (de Vernal et al., 2013).

Reconstructed global sea level rise of 6–9 m during the LIG and possibly >6 m during the MPWP requires a retreat of either the Greenland or Antarctic ice sheets or both (Dutton et al., 2015). While ice sheet and climate models suggest a substantial retreat of the West Antarctic ice sheet (WAIS) and parts of the East Antarctic ice sheet (DeConto and Pollard, 2016) during these periods, direct observational evidence is still lacking. Evidence for ice retreat in Greenland is stronger, although a complete collapse of the Greenland ice sheet during the LIG can be excluded (Dutton et al., 2015). Rates of past sea level rises under modest warming were similar to or up to two times larger than rises observed over the past two decades (Kopp et al., 2013). Given the long time scales required to reach equilibrium in a warmer world, sea level rise will likely continue for millennia even if warming is limited to 2°C.

Finally, temperature reconstructions from these past warm intervals suggest that current climate models underestimate regional warming at high latitudes (polar amplification) and long-term (multi-millennial) global warming. None of these past warm climate episodes involved the high rate of change in atmospheric CO₂ and temperatures that we are experiencing today (Fischer et al., 2018).

Box 3.3 (continued)



Box 3.3, Figure 1 | Impacts and responses of components of the Earth System. Summary of typical changes found for warmer periods in the paleorecord, as discussed by Fischer et al. (2018). All statements are relative to pre-industrial conditions. Statements in italics indicate that no conclusions can be drawn for the future. Note that significant spatial variability and uncertainty exists in the assessment of each component, and this figure therefore should not be referred to without reading the publication in detail. HTM: Holocene Thermal Maximum, LIG: Last Interglacial, MPWP: Mid Pliocene Warm Period. (Adapted from Fischer et al., 2018).

3.3.10 Ocean Chemistry

Ocean chemistry includes pH, salinity, oxygen, CO₂, and a range of other ions and gases, which are in turn affected by precipitation, evaporation, storms, river runoff, coastal erosion, up-welling, ice formation, and the activities of organisms and ecosystems (Stocker et al., 2013). Ocean chemistry is changing alongside increasing global temperature, with impacts projected at 1.5°C and, more so, at 2°C of global warming (Doney et al., 2014) (*medium to high confidence*). Projected changes in the upper layers of the ocean include altered pH, oxygen content and sea level. Despite its many component processes, ocean chemistry has been relatively stable for long periods of time prior to the industrial period (Hönisch et al., 2012). Ocean chemistry is changing under the influence of human activities and rising greenhouse gases (*virtually certain*; Rhein et al., 2013; Stocker et al., 2013). About 30% of CO₂ emitted by human activities, for example, has been absorbed by the upper layers of the ocean, where it has combined with water to produce a dilute acid that dissociates and drives ocean acidification

(*high confidence*) (Cao et al., 2007; Stocker et al., 2013). Ocean pH has decreased by 0.1 pH units since the pre-industrial period, a shift that is unprecedented in the last 65 Ma (*high confidence*) (Ridgwell and Schmidt, 2010) or even 300 Ma of Earth's history (*medium confidence*) (Hönisch et al., 2012).

Ocean acidification is a result of increasing CO₂ in the atmosphere (*very high confidence*) and is most pronounced where temperatures are lowest (e.g., polar regions) or where CO₂-rich water is brought to the ocean surface by upwelling (Feely et al., 2008). Acidification can also be influenced by effluents from natural or disturbed coastal land use (Salisbury et al., 2008), plankton blooms (Cai et al., 2011), and the atmospheric deposition of acidic materials (Omstedt et al., 2015). These sources may not be directly attributable to climate change, but they may amplify the impacts of ocean acidification (Bates and Peters, 2007; Duarte et al., 2013). Ocean acidification also influences the ionic composition of seawater by changing the organic and inorganic speciation of trace metals (e.g., 20-fold increases in free ion

concentrations of metals such as aluminium) – with changes expected to have impacts although they are currently poorly documented and understood (*low confidence*) (Stockdale et al., 2016).

Oxygen varies regionally and with depth; it is highest in polar regions and lowest in the eastern basins of the Atlantic and Pacific Oceans and in the northern Indian Ocean (Doney et al., 2014; Karstensen et al., 2015; Schmidtke et al., 2017). Increasing surface water temperatures have reduced oxygen in the ocean by 2% since 1960, with other variables such as ocean acidification, sea level rise, precipitation, wind and storm patterns playing roles (Schmidtke et al., 2017). Changes to ocean mixing and metabolic rates, due to increased temperature and greater supply of organic carbon to deep areas, has increased the frequency of ‘dead zones’, areas where oxygen levels are so low that they no longer support oxygen dependent life (Diaz and Rosenberg, 2008). The changes are complex and include both climate change and other variables (Altieri and Gedan, 2015), and are increasing in tropical as well as temperate regions (Altieri et al., 2017).

Ocean salinity is changing in directions that are consistent with surface temperatures and the global water cycle (i.e., precipitation versus evaporation). Some regions, such as northern oceans and the Arctic, have decreased in salinity, owing to melting glaciers and ice sheets, while others have increased in salinity, owing to higher sea surface temperatures and evaporation (Durack et al., 2012). These changes in salinity (i.e., density) are also potentially contributing to large-scale changes in water movement (Section 3.3.8).

3.3.11 Global Synthesis

Table 3.2 features a summary of the assessments of global and regional climate changes and associated hazards described in this chapter, based on the existing literature. For more details about observation and attribution in ocean and cryosphere systems, please refer to the upcoming IPCC Special Report on the Ocean and Cryosphere in a Changing Climate (SROCC) due to be released in 2019.

Table 3.2 | Summary of assessments of global and regional climate changes and associated hazards. Confidence and likelihood statements are quoted from the relevant chapter text and are omitted where no assessment was made, in which case the IPCC Fifth Assessment Report (AR5) assessment is given where available. GMST: global mean surface temperature, AMOC: Atlantic Meridional Overturning Circulation, GMSL: global mean sea level.

	Observed change (recent past versus pre-industrial)	Attribution of observed change to human- induced forcing (present-day versus pre-industrial)	Projected change at 1.5°C of global warming compared to pre-industrial (1.5°C versus 0°C)	Projected change at 2°C of global warming compared to pre-industrial (2°C versus 0°C)	Differences between 2°C and 1.5°C of global warming
GMST anomaly	GMST anomalies were 0.87°C (±0.10°C <i>likely</i> range) above pre-industrial (1850–1900) values in the 2006–2015 decade, with a recent warming of about 0.2°C (±0.10°C) per decade (<i>high confidence</i>) [Chapter 1]	The observed 0.87°C GMST increase in the 2006–2015 decade compared to pre-industrial (1850–1900) conditions was mostly human-induced (<i>high confidence</i>) Human-induced warming reached about 1°C (±0.2°C <i>likely</i> range) above pre-industrial levels in 2017 [Chapter 1]	1.5°C	2°C	0.5°C
Temperature extremes	Overall decrease in the number of cold days and nights and overall increase in the number of warm days and nights at the global scale on land (<i>very likely</i>) Continental-scale increase in intensity and frequency of hot days and nights, and decrease in intensity and frequency of cold days and nights, in North America, Europe and Australia (<i>very likely</i>) Increases in frequency or duration of warm spell lengths in large parts of Europe, Asia and Australia (<i>high confidence (likely)</i>), as well as at the global scale (<i>medium confidence</i>) [Section 3.3.2]	Anthropogenic forcing has contributed to the observed changes in frequency and intensity of daily temperature extremes on the global scale since the mid-20th century (<i>very likely</i>) [Section 3.3.2]	Global-scale increased intensity and frequency of hot days and nights, and decreased intensity and frequency of cold days and nights (<i>very likely</i>) Warming of temperature extremes highest over land, including many inhabited regions (<i>high confidence</i>), with increases of up to 3°C in the mid-latitude warm season and up to 4.5°C in the high-latitude cold season (<i>high confidence</i>) Largest increase in frequency of unusually hot extremes in tropical regions (<i>high confidence</i>) [Section 3.3.2]	Global-scale increased intensity and frequency of hot days and nights, and decreased intensity and frequency of cold days and nights (<i>very likely</i>) Warming of temperature extremes highest over land, including many inhabited regions (<i>high confidence</i>), with increases of up to 4°C in the mid-latitude warm season and up to 6°C in the high-latitude cold season (<i>high confidence</i>) Largest increase in frequency of unusually hot extremes in tropical regions (<i>high confidence</i>) [Section 3.3.2]	Global-scale increased intensity and frequency of hot days and nights, and decreased intensity and frequency of cold days and nights (<i>high confidence</i>) Global-scale increase in length of warm spells and decrease in length of cold spells (<i>high confidence</i>) Strongest increase in frequency for the rarest and most extreme events (<i>high confidence</i>) Particularly large increases in hot extremes in inhabited regions (<i>high confidence</i>) [Section 3.3.2]

Table 3.2 (continued)

	Observed change (recent past versus pre-industrial)	Attribution of observed change to human-induced forcing (present-day versus pre-industrial)	Projected change at 1.5°C of global warming compared to pre-industrial (1.5°C versus 0°C)	Projected change at 2°C of global warming compared to pre-industrial (2°C versus 0°C)	Differences between 2°C and 1.5°C of global warming
Heavy precipitation	More areas with increases than decreases in the frequency, intensity and/or amount of heavy precipitation (<i>likely</i>) [Section 3.3.3]	Human influence contributed to the global-scale tendency towards increases in the frequency, intensity and/or amount of heavy precipitation events (<i>medium confidence</i>) [Section 3.3.3; AR5 Chapter 10 (Bindoff et al., 2013a)]	Increases in frequency, intensity and/or amount heavy precipitation when averaged over global land, with positive trends in several regions (<i>high confidence</i>) [Section 3.3.3]	Increases in frequency, intensity and/or amount heavy precipitation when averaged over global land, with positive trends in several regions (<i>high confidence</i>) [Section 3.3.3]	Higher frequency, intensity and/or amount of heavy precipitation when averaged over global land, with positive trends in several regions (<i>medium confidence</i>) Several regions are projected to experience increases in heavy precipitation at 2°C versus 1.5°C (<i>medium confidence</i>), in particular in high-latitude and mountainous regions, as well as in eastern Asia and eastern North America (<i>medium confidence</i>) [Section 3.3.3]
Drought and dryness	<i>High confidence</i> in dryness trends in some regions, especially drying in the Mediterranean region (including southern Europe, northern Africa and the Near East) <i>Low confidence</i> in drought and dryness trends at the global scale [Section 3.3.4]	<i>Medium confidence</i> in attribution of drying trends in southern Europe (Mediterranean region) <i>Low confidence</i> elsewhere, in part due to large interannual variability and longer duration (and thus lower frequency) of drought events, as well as to dependency on the dryness index definition applied [Section 3.3.4]	<i>Medium confidence</i> in drying trends in the Mediterranean region <i>Low confidence</i> elsewhere, in part due to large interannual variability and longer duration (and thus lower frequency) of drought events, as well as to dependency on the dryness index definition applied Increases in drought, dryness or precipitation deficits projected in some regions compared to the pre-industrial or present-day conditions, but substantial variability in signals depending on considered indices or climate model (<i>medium confidence</i>) [Section 3.3.4]	<i>Medium confidence</i> in drying trends in the Mediterranean region and Southern Africa <i>Low confidence</i> elsewhere, in part due to large interannual variability and longer duration (and thus lower frequency) of drought events, as well as to dependency on the dryness index definition applied Increases in drought, dryness or precipitation deficits projected in some regions compared to the pre-industrial or present-day conditions, but substantial variability in signals depending on considered indices or climate model (<i>medium confidence</i>). [Section 3.3.4]	<i>Medium confidence</i> in stronger drying trends in the Mediterranean region and Southern Africa <i>Low confidence</i> elsewhere, in part due to large interannual variability and longer duration (and thus lower frequency) of drought events, as well as to dependency on the dryness index definition applied [Section 3.3.4]
Runoff and river flooding	Streamflow trends mostly not statistically significant (<i>high confidence</i>) Increase in flood frequency and extreme streamflow in some regions (<i>high confidence</i>) [Section 3.3.5]	Not assessed in this report	Expansion of the global land area with a significant increase in runoff (<i>medium confidence</i>) Increase in flood hazard in some regions (<i>medium confidence</i>) [Section 3.3.5]	Expansion of the global land area with a significant increase in runoff (<i>medium confidence</i>) Increase in flood hazard in some regions (<i>medium confidence</i>) [Section 3.3.5]	Expansion of the global land area with significant increase in runoff (<i>medium confidence</i>) Expansion in the area affected by flood hazard (<i>medium confidence</i>) [Section 3.3.5]
Tropical and extra-tropical cyclones	<i>Low confidence</i> in the robustness of observed changes [Section 3.3.6]	Not meaningful to assess given <i>low confidence</i> in changes, due to large interannual variability, heterogeneity of the observational record and contradictory findings regarding trends in the observational record	Increases in heavy precipitation associated with tropical cyclones (<i>medium confidence</i>)	Further increases in heavy precipitation associated with tropical cyclones (<i>medium confidence</i>)	Heavy precipitation associated with tropical cyclones is projected to be higher at 2°C compared to 1.5°C global warming (<i>medium confidence</i>). Limited evidence that the global number of tropical cyclones will be lower under 2°C of global warming compared to under 1.5°C of warming, but an increase in the number of very intense cyclones (<i>low confidence</i>)

Table 3.2 (continued)

	Observed change (recent past versus pre-industrial)	Attribution of observed change to human- induced forcing (present-day versus pre-industrial)	Projected change at 1.5°C of global warming compared to pre-industrial (1.5°C versus 0°C)	Projected change at 2°C of global warming compared to pre-industrial (2°C versus 0°C)	Differences between 2°C and 1.5°C of global warming
Ocean circulation and temperature	Observed warming of the upper ocean, with slightly lower rates than global warming (<i>virtually certain</i>) Increased occurrence of marine heatwaves (<i>high confidence</i>) AMOC has been weakening over recent decades (<i>more likely than not</i>) [Section 3.3.7]	<i>Limited evidence</i> attributing the weakening of AMOC in recent decades to anthropogenic forcing [Section 3.3.7]	Further increases in ocean temperatures, including more frequent marine heatwaves (<i>high confidence</i>) AMOC will weaken over the 21st century and substantially so under high levels (more than 2°C) of global warming (<i>very likely</i>) [Section 3.3.7]		
Sea ice	Continuing the trends reported in AR5, the annual Arctic sea ice extent decreased over the period 1979–2012. The rate of this decrease was <i>very likely</i> between 3.5 and 4.1% per decade (0.45 to 0.51 million km ² per decade) [AR5 Chapter 4 (Vaughan et al., 2013)]	Anthropogenic forcings are <i>very likely</i> to have contributed to Arctic sea ice loss since 1979 [AR5 Chapter 10 (Bindoff et al., 2013a)]	At least one sea-ice-free Arctic summer after about 100 years of stabilized warming (<i>medium confidence</i>) [Section 3.3.8]	At least one sea-ice-free Arctic summer after about 10 years of stabilized warming (<i>medium confidence</i>) [Section 3.3.8]	Probability of sea-ice-free Arctic summer greatly reduced at 1.5°C versus 2°C of global warming (<i>medium confidence</i>) [Section 3.3.8]
			Intermediate temperature overshoot has no long-term consequences for Arctic sea ice cover (<i>high confidence</i>) [3.3.8]		
Sea level	It is <i>likely</i> that the rate of GMSL rise has continued to increase since the early 20th century, with estimates that range from 0.000 [–0.002 to 0.002] mm yr ^{–2} to 0.013 [0.007 to 0.019] mm yr ^{–2} [AR5 Chapter 13 (Church et al., 2013)]	It is <i>very likely</i> that there is a substantial contribution from anthropogenic forcings to the global mean sea level rise since the 1970s [AR5 Chapter 10 (Bindoff et al., 2013a)]	Not assessed in this report	Not assessed in this report	GMSL rise will be about 0.1 m (0.00–0.20 m) less at 1.5°C versus 2°C global warming (<i>medium confidence</i>) [Section 3.3.9]
Ocean chemistry	Ocean acidification due to increased CO ₂ has resulted in a 0.1 pH unit decrease since the pre-industrial period, which is unprecedented in the last 65 Ma (<i>high confidence</i>) [Section 3.3.10]	The oceanic uptake of anthropogenic CO ₂ has resulted in acidification of surface waters (<i>very high confidence</i>). [Section 3.3.10]	Ocean chemistry is changing with global temperature increases, with impacts projected at 1.5°C and, more so, at 2°C of warming (<i>high confidence</i>) [Section 3.3.10]		

3.4 Observed Impacts and Projected Risks in Natural and Human Systems

3.4.1 Introduction

In Section 3.4, new literature is explored and the assessment of impacts and projected risks is updated for a large number of natural and human systems. This section also includes an exploration of adaptation opportunities that could be important steps towards reducing climate change, thereby laying the ground for later discussions on opportunities to tackle both mitigation and adaptation while at the same time recognising the importance of sustainable development and reducing the inequities among people and societies facing climate change.

Working Group II (WGII) of the IPCC Fifth Assessment Report (AR5) provided an assessment of the literature on the climate risk for natural and human systems across a wide range of environments, sectors and greenhouse gas scenarios, as well as for particular geographic

regions (IPCC, 2014a, b). The comprehensive assessment undertaken by AR5 evaluated the evidence of changes to natural systems, and the impact on human communities and industry. While impacts varied substantially among systems, sectors and regions, many changes over the past 50 years could be attributed to human driven climate change and its impacts. In particular, AR5 attributed observed impacts in natural ecosystems to anthropogenic climate change, including changes in phenology, geographic and altitudinal range shifts in flora and fauna, regime shifts and increased tree mortality, all of which can reduce ecosystem functioning and services thereby impacting people. AR5 also reported increasing evidence of changing patterns of disease and invasive species, as well as growing risks for communities and industry, which are especially important with respect to sea level rise and human vulnerability.

One of the important themes that emerged from AR5 is that previous assessments may have under-estimated the sensitivity of natural and human systems to climate change. A more recent analysis of attribution

to greenhouse gas forcing at the global scale (Hansen and Stone, 2016) confirmed that many impacts related to changes in regional atmospheric and ocean temperature can be confidently attributed to anthropogenic forcing, while attribution to anthropogenic forcing of changes related to precipitation are by comparison less clear. Moreover, there is no strong direct relationship between the robustness of climate attribution and that of impact attribution (Hansen and Stone, 2016). The observed changes in human systems are amplified by the loss of ecosystem services (e.g., reduced access to safe water) that are supported by biodiversity (Oppenheimer et al., 2014). Limited research on the risks of warming of 1.5°C and 2°C was conducted following AR5 for most key economic sectors and services, for livelihoods and poverty, and for rural areas. For these systems, climate is one of many drivers that result in adverse outcomes. Other factors include patterns of demographic change, socio-economic development, trade and tourism. Further, consequences of climate change for infrastructure, tourism, migration, crop yields and other impacts interact with underlying vulnerabilities, such as for individuals and communities engaged in pastoralism, mountain farming and artisanal fisheries, to affect livelihoods and poverty (Dasgupta et al., 2014).

Incomplete data and understanding of these lower-end climate scenarios have increased the need for more data and an improved understanding of the projected risks of warming of 1.5°C and 2°C for reference. In this section, the available literature on the projected risks, impacts and adaptation options is explored, supported by additional information and background provided in Supplementary Material 3.SM.3.1, 3.SM.3.2, 3.SM.3.4, and 3.SM.3.5. A description of the main assessment methods of this chapter is given in Section 3.2.2.

3.4.2 Freshwater Resources (Quantity and Quality)

3.4.2.1 Water availability

Working Group II of AR5 concluded that about 80% of the world's population already suffers from serious threats to its water security, as measured by indicators including water availability, water demand and pollution (Jiménez Cisneros et al., 2014). UNESCO (2011) concluded that climate change can alter the availability of water and threaten water security.

Although physical changes in streamflow and continental runoff that are consistent with climate change have been identified (Section 3.3.5), water scarcity in the past is still less well understood because the scarcity assessment needs to take into account various factors, such as the operations of water supply infrastructure and human water use behaviour (Mehran et al., 2017), as well as green water, water quality and environmental flow requirements (J. Liu et al., 2017). Over the past century, substantial growth in populations, industrial and agricultural activities, and living standards have exacerbated water stress in many parts of the world, especially in semi-arid and arid regions such as California in the USA (AghaKouchak et al., 2015; Mehran et al., 2015). Owing to changes in climate and water consumption behaviour, and particularly effects of the spatial distribution of population growth relative to water resources, the population under water scarcity increased from 0.24 billion (14% of the global population) in the 1900s to 3.8 billion (58%) in the 2000s. In that last period (2000s), 1.1

billion people (17% of the global population) who mostly live in South and East Asia, North Africa and the Middle East faced serious water shortage and high water stress (Kummu et al., 2016).

Over the next few decades, and for increases in global mean temperature less than about 2°C, AR5 concluded that changes in population will generally have a greater effect on water resource availability than changes in climate. Climate change, however, will regionally exacerbate or offset the effects of population pressure (Jiménez Cisneros et al., 2014).

The differences in projected changes to levels of runoff under 1.5°C and 2°C of global warming, particularly those that are regional, are described in Section 3.3.5. Constraining warming to 1.5°C instead of 2°C might mitigate the risks for water availability, although socio-economic drivers could affect water availability more than the risks posed by variation in warming levels, while the risks are not homogeneous among regions (*medium confidence*) (Gerten et al., 2013; Hanasaki et al., 2013; Arnell and Lloyd-Hughes, 2014; Schewe et al., 2014; Karnauskas et al., 2018). Assuming a constant population in the models used in his study, Gerten et al. (2013) determined that an additional 8% of the world population in 2000 would be exposed to new or aggravated water scarcity at 2°C of global warming. This value was almost halved – with 50% greater reliability – when warming was constrained to 1.5°C. People inhabiting river basins, particularly in the Middle East and Near East, are projected to become newly exposed to chronic water scarcity even if global warming is constrained to less than 2°C. Many regions, especially those in Europe, Australia and southern Africa, appear to be affected at 1.5°C if the reduction in water availability is computed for non-water-scarce basins as well as for water-scarce regions. Out of a contemporary population of approximately 1.3 billion exposed to water scarcity, about 3% (North America) to 9% (Europe) are expected to be prone to aggravated scarcity at 2°C of global warming (Gerten et al., 2013). Under the Shared Socio-Economic Pathway (SSP)2 population scenario, about 8% of the global population is projected to experience a severe reduction in water resources under warming of 1.7°C in 2021–2040, increasing to 14% of the population under 2.7°C in 2043–2071, based on the criteria of discharge reduction of either >20% or >1 standard deviation (Schewe et al., 2014). Depending on the scenarios of SSP1–5, exposure to the increase in water scarcity in 2050 will be globally reduced by 184–270 million people at about 1.5°C of warming compared to the impacts at about 2°C. However, the variation between socio-economic levels is larger than the variation between warming levels (Arnell and Lloyd-Hughes, 2014).

On many small islands (e.g., those constituting SIDS), freshwater stress is expected to occur as a result of projected aridity change. Constraining warming to 1.5°C, however, could avoid a substantial fraction of water stress compared to 2°C, especially across the Caribbean region, particularly on the island of Hispaniola (Dominican Republic and Haiti) (Karnauskas et al., 2018). Hanasaki et al. (2013) concluded that the projected range of changes in global irrigation water withdrawal (relative to the baseline of 1971–2000), using human configuration fixing non-meteorological variables for the period around 2000, are 1.1–2.3% and 0.6–2.0% lower at 1.5°C and 2°C, respectively. In the same study, Hanasaki et al. (2013) highlighted the importance of water

use scenarios in water scarcity assessments, but neither quantitative nor qualitative information regarding water use is available.

When the impacts on hydropower production at 1.5°C and 2°C are compared, it is found that mean gross potential increases in northern, eastern and western Europe, and decreases in southern Europe (Jacob et al., 2018; Tobin et al., 2018). The Baltic and Scandinavian countries are projected to experience the most positive impacts on hydropower production. Greece, Spain and Portugal are expected to be the most negatively impacted countries, although the impacts could be reduced by limiting warming to 1.5°C (Tobin et al., 2018). In Greece, Spain and Portugal, warming of 2°C is projected to decrease hydropower potential below 10%, while limiting global warming to 1.5°C would keep the reduction to 5% or less. There is, however, substantial uncertainty associated with these results due to a large spread between the climate models (Tobin et al., 2018).

Due to a combination of higher water temperatures and reduced summer river flows, the usable capacity of thermoelectric power plants using river water for cooling is expected to reduce in all European countries (Jacob et al., 2018; Tobin et al., 2018), with the magnitude of decreases being about 5% for 1.5°C and 10% for 2°C of global warming for most European countries (Tobin et al., 2018). Greece, Spain and Bulgaria are projected to have the largest reduction at 2°C of warming (Tobin et al., 2018).

Fricko et al. (2016) assessed the direct water use of the global energy sector across a broad range of energy system transformation pathways in order to identify the water impacts of a 2°C climate policy. This study revealed that there would be substantial divergence in water withdrawal for thermal power plant cooling under conditions in which the distribution of future cooling technology for energy generation is fixed, whereas adopting alternative cooling technologies and water resources would make the divergence considerably smaller.

3.4.2.2 Extreme hydrological events (floods and droughts)

Working Group II of AR5 concluded that socio-economic losses from flooding since the mid-20th century have increased mainly because of greater exposure and vulnerability (*high confidence*) (Jiménez Cisneros et al., 2014). There was *low confidence* due to limited evidence, however, that anthropogenic climate change has affected the frequency and magnitude of floods. WGII AR5 also concluded that there is no evidence that surface water and groundwater drought frequency has changed over the last few decades, although impacts of drought have increased mostly owing to increased water demand (Jiménez Cisneros et al., 2014).

Since AR5, the number of studies related to fluvial flooding and meteorological drought based on long-term observed data has been gradually increasing. There has also been progress since AR5 in identifying historical changes in streamflow and continental runoff (Section 3.3.5). As a result of population and economic growth, increased exposure of people and assets has caused more damage due to flooding. However, differences in flood risks among regions reflect the balance among the magnitude of the flood, the populations, their vulnerabilities, the value of assets affected by flooding, and the

capacity to cope with flood risks, all of which depend on socio-economic development conditions, as well as topography and hydro-climatic conditions (Tanoue et al., 2016). AR5 concluded that there was *low confidence* in the attribution of global changes in droughts (Bindoff et al., 2013b). However, recent publications based on observational and modelling evidence assessed that human emissions have substantially increased the probability of drought years in the Mediterranean region (Section 3.3.4).

WGII AR5 assessed that global flood risk will increase in the future, partly owing to climate change (*low to medium confidence*), with projected changes in the frequency of droughts longer than 12 months being more uncertain because of their dependence on accumulated precipitation over long periods (Jiménez Cisneros et al., 2014).

Increases in the risks associated with runoff at the global scale (*medium confidence*), and in flood hazard in some regions (*medium confidence*), can be expected at global warming of 1.5°C, with an overall increase in the area affected by flood hazard at 2°C (*medium confidence*) (Section 3.3.5). There are studies, however, that indicate that socio-economic conditions will exacerbate flood impacts more than global climate change, and that the magnitude of these impacts could be larger in some regions (Arnell and Lloyd-Hughes, 2014; Winsemius et al., 2016; Alfieri et al., 2017; Arnell et al., 2018; Kinoshita et al., 2018). Assuming constant population sizes, countries representing 73% of the world population will experience increasing flood risk, with an average increase of 580% at 4°C compared to the impact simulated over the baseline period 1976–2005. This impact is projected to be reduced to a 100% increase at 1.5°C and a 170% increase at 2°C (Alfieri et al., 2017). Alfieri et al. (2017) additionally concluded that the largest increases in flood risks would be found in the US, Asia, and Europe in general, while decreases would be found in only a few countries in eastern Europe and Africa. Overall, Alfieri et al. (2017) reported that the projected changes are not homogeneously distributed across the world land surface. Alfieri et al. (2018) studied the population affected by flood events using three case studies in European states, specifically central and western Europe, and found that the population affected could be limited to 86% at 1.5°C of warming compared to 93% at 2°C. Under the SSP2 population scenario, Arnell et al. (2018) found that 39% (range 36–46%) of impacts on populations exposed to river flooding globally could be avoided at 1.5°C compared to 2°C of warming.

Under scenarios SSP1–5, Arnell and Lloyd-Hughes (2014) found that the number of people exposed to increased flooding in 2050 under warming of about 1.5°C could be reduced by 26–34 million compared to the number exposed to increased flooding associated with 2°C of warming. Variation between socio-economic levels, however, is projected to be larger than variation between the two levels of global warming. Kinoshita et al. (2018) found that a serious increase in potential flood fatality (5.7%) is projected without any adaptation if global warming increases from 1.5°C to 2°C, whereas the projected increase in potential economic loss (0.9%) is relatively small. Nevertheless, their study indicates that socio-economic changes make a larger contribution to the potentially increased consequences of future floods, and about half of the increase in potential economic losses could be mitigated by autonomous adaptation.

There is limited information about the global and regional projected risks posed by droughts at 1.5°C and 2°C of global warming. However, hazards by droughts at 1.5°C could be reduced compared to the hazards at 2°C in some regions, in particular in the Mediterranean region and southern Africa (Section 3.3.4). Under constant socio-economic conditions, the population exposed to drought at 2°C of warming is projected to be larger than at 1.5°C (*low to medium confidence*) (Smirnov et al., 2016; Sun et al., 2017; Arnell et al., 2018; Liu et al., 2018). Under the same scenario, the global mean monthly number of people expected to be exposed to extreme drought at 1.5°C in 2021–2040 is projected to be 114.3 million, compared to 190.4 million at 2°C in 2041–2060 (Smirnov et al., 2016). Under the SSP2 population scenario, Arnell et al. (2018) projected that 39% (range 36–51%) of impacts on populations exposed to drought could be globally avoided at 1.5°C compared to 2°C warming.

Liu et al. (2018) studied the changes in population exposure to severe droughts in 27 regions around the globe for 1.5°C and 2°C of warming using the SSP1 population scenario compared to the baseline period of 1986–2005 based on the Palmer Drought Severity Index (PDSI). They concluded that the drought exposure of urban populations in most regions would be decreased at 1.5°C (350.2 ± 158.8 million people) compared to 2°C (410.7 ± 213.5 million people). Liu et al. (2018) also suggested that more urban populations would be exposed to severe droughts at 1.5°C in central Europe, southern Europe, the Mediterranean, West Africa, East and West Asia, and Southeast Asia, and that number of affected people would increase further in these regions at 2°C. However, it should be noted that the PDSI is known to have limitations (IPCC SREX, Seneviratne et al., 2012), and drought projections strongly depend on considered indices (Section 3.3.4); thus only *medium confidence* is assigned to these projections. In the Haihe River basin in China, a study has suggested that the proportion of the population exposed to droughts is projected to be reduced by 30.4% at 1.5°C but increased by 74.8% at 2°C relative to the baseline value of 339.65 million people in the 1986–2005 period, when assessing changes in droughts using the Standardized Precipitation-Evaporation Index, using a Penman–Monteith estimate of potential evaporation (Sun et al., 2017).

Alfieri et al. (2018) estimated damage from flooding in Europe for the baseline period (1976–2005) at 5 billion euro of losses annually, with projections of relative changes in flood impacts that will rise with warming levels, from 116% at 1.5°C to 137% at 2°C.

Kinoshita et al. (2018) studied the increase of potential economic loss under SSP3 and projected that the smaller loss at 1.5°C compared to 2°C (0.9%) is marginal, regardless of whether the vulnerability is fixed at the current level or not. By analysing the differences in results with and without flood protection standards, Winsemius et al. (2016) showed that adaptation measures have the potential to greatly reduce present-day and future flood damage. They concluded that increases in flood-induced economic impacts (% gross domestic product, GDP) in African countries are mainly driven by climate change and that Africa's growing assets would become increasingly exposed to floods. Hence, there is an increasing need for long-term and sustainable investments in adaptation in Africa.

3.4.2.3 Groundwater

Working Group II of AR5 concluded that the detection of changes in groundwater systems, and attribution of those changes to climatic changes, are rare, owing to a lack of appropriate observation wells and an overall small number of studies (Jiménez Cisneros et al., 2014).

Since AR5, the number of studies based on long-term observed data continues to be limited. The groundwater-fed lakes in northeastern central Europe have been affected by climate and land-use changes, and they showed a predominantly negative lake-level trend in 1999–2008 (Kaiser et al., 2014).

WGII AR5 concluded that climate change is projected to reduce groundwater resources significantly in most dry subtropical regions (*high confidence*) (Jiménez Cisneros et al., 2014).

In some regions, groundwater is often intensively used to supplement the excess demand, often leading to groundwater depletion. Climate change adds further pressure on water resources and exaggerates human water demands by increasing temperatures over agricultural lands (Wada et al., 2017). Very few studies have projected the risks of groundwater depletion under 1.5°C and 2°C of global warming. Under 2°C of warming, impacts posed on groundwater are projected to be greater than at 1.5°C (*low confidence*) (Portmann et al., 2013; Salem et al., 2017).

Portmann et al. (2013) indicated that 2% (range 1.1–2.6%) of the global land area is projected to suffer from an extreme decrease in renewable groundwater resources of more than 70% at 2°C, with a clear mitigation at 1.5°C. These authors also projected that 20% of the global land surface would be affected by a groundwater reduction of more than 10% at 1.5°C of warming, with the percentage of land impacted increasing at 2°C. In a groundwater-dependent irrigated region in northwest Bangladesh, the average groundwater level during the major irrigation period (January–April) is projected to decrease in accordance with temperature rise (Salem et al., 2017).

3.4.2.4 Water quality

Working Group II of AR5 concluded that most observed changes to water quality from climate change are from isolated studies, mostly of rivers or lakes in high-income countries, using a small number of variables (Jiménez Cisneros et al., 2014). AR5 assessed that climate change is projected to reduce raw water quality, posing risks to drinking water quality with conventional treatment (*medium to high confidence*) (Jiménez Cisneros et al., 2014).

Since AR5, studies have detected climate change impacts on several indices of water quality in lakes, watersheds and regions (e.g., Patiño et al., 2014; Aguilera et al., 2015; Watts et al., 2015; Marszelewski and Pius, 2016; Capo et al., 2017). The number of studies utilising RCP scenarios at the regional or watershed scale have gradually increased since AR5 (e.g., Boehlert et al., 2015; Teshager et al., 2016; Marcinkowski et al., 2017). Few studies, have explored projected impacts on water quality under 1.5°C versus 2°C of warming, however, the differences are unclear (*low confidence*) (Bonte and

Zwolsman, 2010; Hosseini et al., 2017). The daily probability of exceeding the chloride standard for drinking water taken from Lake IJsselmeer (Andijk, the Netherlands) is projected to increase by a factor of about five at 2°C relative to the present-day warming level of 1°C since 1990 (Bonte and Zwolsman, 2010). Mean monthly dissolved oxygen concentrations and nutrient concentrations in the upper Qu'Appelle River (Canada) in 2050–2055 are projected to decrease less at about 1.5°C of warming (RCP2.6) compared to concentrations at about 2°C (RCP4.5) (Hosseini et al., 2017). In three river basins in Southeast Asia (Sekong, Sesan and Srepok), about 2°C of warming (corresponding to a 1.05°C increase in the 2030s relative to the baseline period 1981–2008, RCP8.5), impacts posed by land-use change on water quality are projected to be greater than at 1.5°C (corresponding to a 0.89°C increase in the 2030s relative to the baseline period 1981–2008, RCP4.5) (Trang et al., 2017). Under the same warming scenarios, Trang et al. (2017) projected changes in the annual nitrogen (N) and phosphorus (P) yields in the 2030s, as well as with combinations of two land-use change scenarios: (i) conversion of forest to grassland, and (ii) conversion of forest to agricultural land. The projected changes in N (P) yield are +7.3% (+5.1%) under a 1.5°C scenario and –6.6% (–3.6%) under 2°C, whereas changes under the combination of land-use scenarios are (i) +5.2% (+12.6%) at 1.5°C and +8.8% (+11.7%) at 2°C, and (ii) +7.5% (+14.9%) at 1.5°C and +3.7% (+8.8%) at 2°C (Trang et al., 2017).

3.4.2.5 Soil erosion and sediment load

Working Group II of AR5 concluded that there is little or no observational evidence that soil erosion and sediment load have been altered significantly by climate change (*low to medium confidence*) (Jiménez Cisneros et al., 2014). As the number of studies on climate change impacts on soil erosion has increased where rainfall is an important driver (Lu et al., 2013), studies have increasingly considered other factors, such as rainfall intensity (e.g., Shi and Wang, 2015; Li and Fang, 2016), snow melt, and change in vegetation cover resulting from temperature rise (Potemkina and Potemkin, 2015), as well as crop management practices (Mullan et al., 2012). WGII AR5 concluded that increases in heavy rainfall and temperature are projected to change soil erosion and sediment yield, although the extent of these changes is highly uncertain and depends on rainfall seasonality, land cover, and soil management practices (Jiménez Cisneros et al., 2014).

While the number of published studies of climate change impacts on soil erosion have increased globally since 2000 (Li and Fang, 2016), few articles have addressed impacts at 1.5°C and 2°C of global warming. The existing studies have found few differences in projected risks posed on sediment load under 1.5°C and 2°C (*low confidence*) (Cousino et al., 2015; Shrestha et al., 2016). The differences between average annual sediment load under 1.5°C and 2°C of warming are not clear, owing to complex interactions among climate change, land cover/surface and soil management (Cousino et al., 2015; Shrestha et al., 2016). Averages of annual sediment loads are projected to be similar under 1.5°C and 2°C of warming, in particular in the Great Lakes region in the USA and in the Lower Mekong region in Southeast Asia (Cross-Chapter Box 6 in this chapter, Cousino et al., 2015; Shrestha et al., 2016).

3.4.3 Terrestrial and Wetland Ecosystems

3.4.3.1 Biome shifts

Latitudinal and elevational shifts of biomes (major ecosystem types) in boreal, temperate and tropical regions have been detected (Settele et al., 2014) and new studies confirm these changes (e.g., shrub encroachment on tundra; Larsen et al., 2014). Attribution studies indicate that anthropogenic climate change has made a greater contribution to these changes than any other factor (*medium confidence*) (Settele et al., 2014).

An ensemble of seven Dynamic Vegetation Models driven by projected climates from 19 alternative general circulation models (GCMs) (Warszawski et al., 2013) shows 13% (range 8–20%) of biomes transforming at 2°C of global warming, but only 4% (range 2–7%) doing so at 1°C, suggesting that about 6.5% may be transformed at 1.5°C; these estimates indicate a doubling of the areal extent of biome shifts between 1.5°C and 2°C of warming (*medium confidence*) (Figure 3.16a). A study using the single ecosystem model LPJmL (Gerten et al., 2013) illustrated that biome shifts in the Arctic, Tibet, Himalayas, southern Africa and Australia would be avoided by constraining warming to 1.5°C compared with 2°C (Figure 3.16b). Seddon et al. (2016) quantitatively identified ecologically sensitive regions to climate change in most of the continents from tundra to tropical rainforest. Biome transformation may in some cases be associated with novel climates and ecological communities (Prober et al., 2012).

3.4.3.2 Changes in phenology

Advancement in spring phenology of 2.8 ± 0.35 days per decade has been observed in plants and animals in recent decades in most Northern Hemisphere ecosystems (between 30°N and 72°N), and these shifts have been attributed to changes in climate (*high confidence*) (Settele et al., 2014). The rates of change are particularly high in the Arctic zone owing to the stronger local warming (Oberbauer et al., 2013), whereas phenology in tropical forests appears to be more responsive to moisture stress (Zhou et al., 2014). While a full review cannot be included here, trends consistent with this earlier finding continue to be detected, including in the flowering times of plants (Parmesan and Hanley, 2015), in the dates of egg laying and migration in birds (newly reported in China; Wu and Shi, 2016), in the emergence dates of butterflies (Roy et al., 2015), and in the seasonal greening-up of vegetation as detected by satellites (i.e., in the normalized difference vegetation index, NDVI; Piao et al., 2015).

The potential for decoupling species–species interactions owing to differing phenological responses to climate change is well established (Settele et al., 2014), for example for plants and their insect pollinators (Willmer, 2012; Scaven and Rafferty, 2013). Mid-century projections of plant and animal phenophases in the UK clearly indicate that the timing of phenological events could change more for primary consumers (6.2 days earlier on average) than for higher trophic levels (2.5–2.9 days earlier on average) (Thackeray et al., 2016). This indicates the potential for phenological mismatch and associated risks for ecosystem functionality in the future under global warming of 2.1°C–2.7°C above pre-industrial levels. Further, differing responses

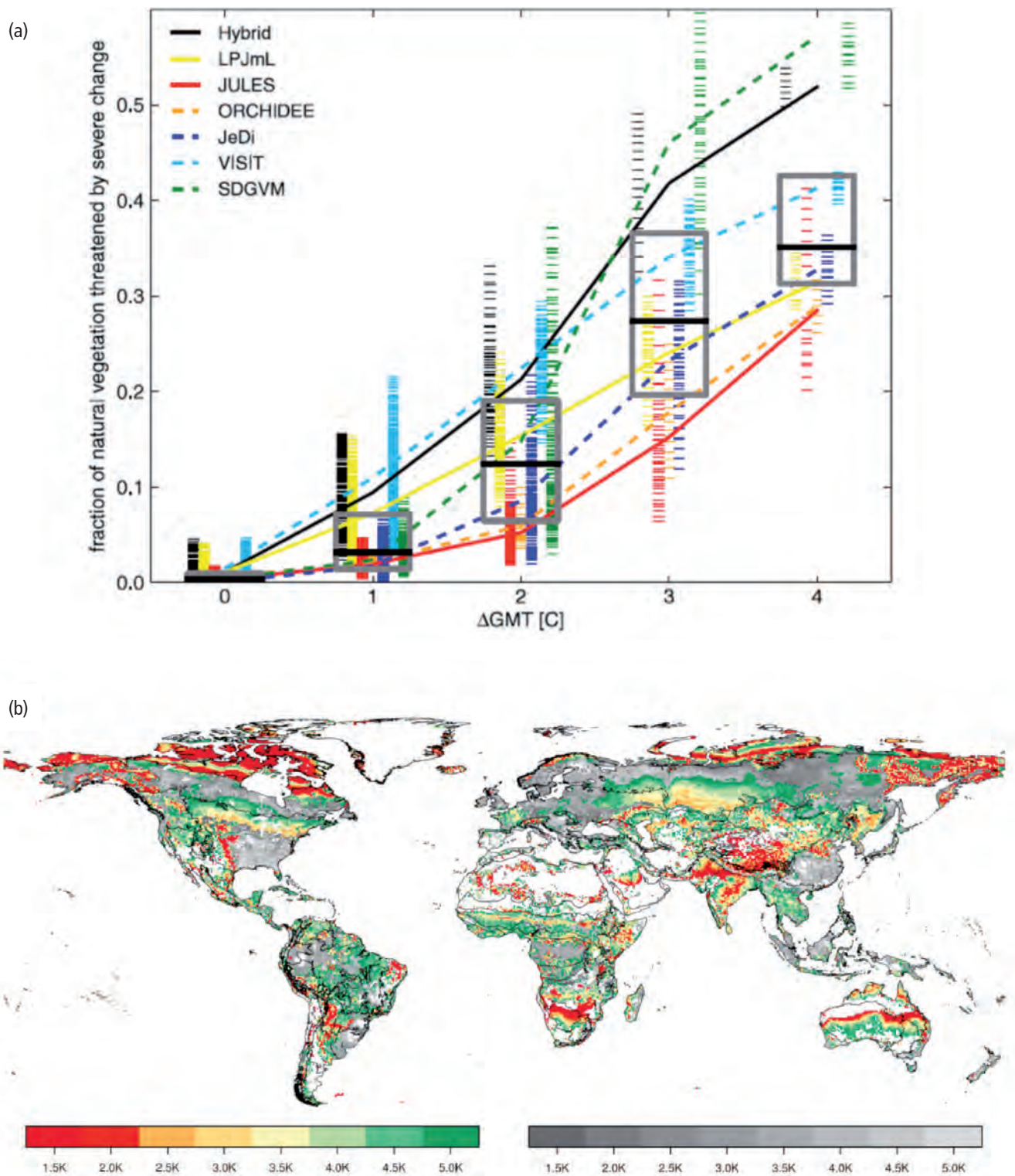


Figure 3.16 | (a) Fraction of global natural vegetation (including managed forests) at risk of severe ecosystem change as a function of global mean temperature change for all ecosystems, models, global climate change models and Representative Concentration Pathways (RCPs). The colours represent the different ecosystem models, which are also horizontally separated for clarity. Results are collated in unit-degree bins, where the temperature for a given year is the average over a 30-year window centred on that year. The boxes span the 25th and 75th percentiles across the entire ensemble. The short, horizontal stripes represent individual (annual) data points, the curves connect the mean value per ecosystem model in each bin. The solid (dashed) curves are for models with (without) dynamic vegetation composition changes. Source: (Warszawski et al., 2013) (b) Threshold level of global temperature anomaly above pre-industrial levels that leads to significant local changes in terrestrial ecosystems. Regions with severe (coloured) or moderate (greyish) ecosystem transformation; delineation refers to the 90 biogeographic regions. All values denote changes found in >50% of the simulations. Source: (Gerten et al., 2013). Regions coloured in dark red are projected to undergo severe transformation under a global warming of 1.5°C while those coloured in light red do so at 2°C; other colours are used when there is no severe transformation unless global warming exceeds 2°C.

could alter community structure in temperate forests (Roberts et al., 2015). Specifically, temperate forest phenology is projected to advance by 14.3 days in the near term (2010–2039) and 24.6 days in the medium term (2040–2069), so as a first approximation the difference between 2°C and 1.5°C of global warming is about 10 days (Roberts et al., 2015). This phenological plasticity is not always adaptive and must be interpreted cautiously (Duputié et al., 2015), and considered in the context of accompanying changes in climate variability (e.g., increased risk of frost damage for plants or earlier emergence of insects resulting in mortality during cold spells). Another adaptive response of some plants is range expansion with increased vigour and altered herbivore resistance in their new range, analogous to invasive plants (Macel et al., 2017).

In summary, limiting warming to 1.5°C compared with 2°C may avoid advance in spring phenology (*high confidence*) by perhaps a few days (*medium confidence*) and hence decrease the risks of loss of ecosystem functionality due to phenological mismatch between trophic levels, and also of maladaptation coming from the sensitivity of many species to increased climate variability. Nevertheless, this difference between 1.5°C and 2°C of warming might be limited for plants that are able to expand their range.

3.4.3.3 Changes in species range, abundance and extinction

AR5 (Settele et al., 2014) concluded that the geographical ranges of many terrestrial and freshwater plant and animal species have moved over the last several decades in response to warming: approximately 17 km poleward and 11 m up in altitude per decade. Recent trends confirm this finding; for example, the spatial and interspecific variance in bird populations in Europe and North America since 1980 were found to be well predicted by trends in climate suitability (Stephens et al., 2016). Further, a recent meta-analysis of 27 studies concerning a total of 976 species (Wiens, 2016) found that 47% of local extinctions (extirpations) reported across the globe during the 20th century could be attributed to climate change, with significantly more extinctions occurring in tropical regions, in freshwater habitats and for animals. IUCN (2018) lists 305 terrestrial animal and plant species from Pacific Island developing nations as being threatened by climate change and severe weather. Owing to lags in the responses of some species to climate change, shifts in insect pollinator ranges may result in novel assemblages with unknown implications for biodiversity and ecosystem function (Rafferty, 2017).

Warren et al. (2013) simulated climatically determined geographic range loss under 2°C and 4°C of global warming for 50,000 plant and animal species, accounting for uncertainty in climate projections and for the potential ability of species to disperse naturally in an attempt to track their geographically shifting climate envelope. This earlier study has now been updated and expanded to incorporate 105,501 species, including 19,848 insects, and new findings indicate that warming of 2°C by 2100 would lead to projected bioclimatic range losses of >50% in 18% (6–35%) of the 19,848 insect species, 8% (4–16%) of the 12,429 vertebrate species, and 16% (9–28%) of the 73,224 plant species studied (Warren et al., 2018a). At 1.5°C of warming, these values fall to 6% (1–18%) of the insects, 4% (2–9%) of the vertebrates and 8% (4–15%) of the plants studied. Hence, the number of insect species projected to lose over half of their geographic range is reduced by two-thirds when warming is limited to 1.5°C compared with 2°C, while the number of vertebrate

and plant species projected to lose over half of their geographic range is halved (Warren et al., 2018a) (*medium confidence*). These findings are consistent with estimates made from an earlier study suggesting that range losses at 1.5°C were significantly lower for plants than those at 2°C of warming (Smith et al., 2018). It should be noted that at 1.5°C of warming, and if species' ability to disperse naturally to track their preferred climate geographically is inhibited by natural or anthropogenic obstacles, there would still remain 10% of the amphibians, 8% of the reptiles, 6% of the mammals, 5% of the birds, 10% of the insects and 8% of the plants which are projected to lose over half their range, while species on average lose 20–27% of their range (Warren et al., 2018a). Given that bird and mammal species can disperse more easily than amphibians and reptiles, a small proportion can expand their range as climate changes, but even at 1.5°C of warming the total range loss integrated over all birds and mammals greatly exceeds the integrated range gain (Warren et al., 2018a).

A number of caveats are noted for studies projecting changes to climatic range. This approach, for example, does not incorporate the effects of extreme weather events and the role of interactions between species. As well, trophic interactions may locally counteract the range expansion of species towards higher altitudes (Bråthen et al., 2018). There is also the potential for highly invasive species to become established in new areas as the climate changes (Murphy and Romanuk, 2014), but there is no literature that quantifies this possibility for 1.5°C of global warming.

Pecl et al. (2017) summarized at the global level the consequences of climate-change-induced species redistribution for economic development, livelihoods, food security, human health and culture. These authors concluded that even if anthropogenic greenhouse gas emissions stopped today, the effort for human systems to adapt to the most crucial effects of climate-driven species redistribution will be far-reaching and extensive. For example, key insect crop pollinator families (Apidae, Syrphidae and Calliphoridae; i.e., bees, hoverflies and blowflies) are projected to retain significantly greater geographic ranges under 1.5°C of global warming compared with 2°C (Warren et al., 2018a). In some cases, when species (such as pest and disease species) move into areas which have become climatically suitable they may become invasive or harmful to human or natural systems (Settele et al., 2014). Some studies are beginning to locate 'refugia' areas where the climate remains suitable in the future for most of the species currently present. For example, Smith et al. (2018) estimated that 5.5–14% more of the globe's terrestrial land area could act as climatic refugia for plants under 1.5°C of warming compared to 2°C.

There is no literature that directly estimates the proportion of species at increased risk of global (as opposed to local) commitment to extinction as a result of climate change, as this is inherently difficult to quantify. However, it is possible to compare the proportions of species at risk of very high range loss; for example, a discernibly smaller number of terrestrial species are projected to lose over 90% of their range at 1.5°C of global warming compared with 2°C (Figure 2 in Warren et al., 2018a). A link between very high levels of range loss and greatly increased extinction risk may be inferred (Urban, 2015). Hence, limiting global warming to 1.5°C compared with 2°C would be expected to reduce both range losses and associated extinction risks in terrestrial species (*high confidence*).

3.4.3.4 Changes in ecosystem function, biomass and carbon stocks

Working Group II of AR5 (Settele et al., 2014) concluded that there is *high confidence* that net terrestrial ecosystem productivity at the global scale has increased relative to the pre-industrial era and that rising CO₂ concentrations are contributing to this trend through stimulation of photosynthesis. There is, however, no clear and consistent signal of a climate change contribution. In northern latitudes, the change in productivity has a lower velocity than the warming, possibly because of a lack of resource and vegetation acclimation mechanisms (M. Huang et al., 2017). Biomass and soil carbon stocks in terrestrial ecosystems are currently increasing (*high confidence*), but they are vulnerable to loss of carbon to the atmosphere as a result of projected increases in the intensity of storms, wildfires, land degradation and pest outbreaks (Settele et al., 2014; Seidl et al., 2017). These losses are expected to contribute to a decrease in the terrestrial carbon sink. Anderegg et al. (2015) demonstrated that total ecosystem respiration at the global scale has increased in response to increases in night-time temperature (1 PgC yr⁻¹ °C⁻¹, $P=0.02$).

The increase in total ecosystem respiration in spring and autumn, associated with higher temperatures, may convert boreal forests from carbon sinks to carbon sources (Hadden and Grelle, 2016). In boreal peatlands, for example, increased temperature may diminish carbon storage and compromise the stability of the peat (Dieleman et al., 2016). In addition, J. Yang et al. (2015) showed that fires reduce the carbon sink of global terrestrial ecosystems by 0.57 PgC yr⁻¹ in ecosystems with large carbon stores, such as peatlands and tropical forests. Consequently, for adaptation purposes, it is necessary to enhance carbon sinks, especially in forests which are prime regulators within the water, energy and carbon cycles (Ellison et al., 2017). Soil can also be a key compartment for substantial carbon sequestration (Lal, 2014; Minasny et al., 2017), depending on the net biome productivity and the soil quality (Bispo et al., 2017).

AR5 assessed that large uncertainty remains regarding the land carbon cycle behaviour of the future (Ciais et al., 2013), with most, but not all, CMIP5 models simulating continued terrestrial carbon uptake under all four RCP scenarios (Jones et al., 2013). Disagreement between models outweighs differences between scenarios even up to the year 2100 (Hewitt et al., 2016; Lovenduski and Bonan, 2017). Increased atmospheric CO₂ concentrations are expected to drive further increases in the land carbon sink (Ciais et al., 2013; Schimel et al., 2015), which could persist for centuries (Pugh et al., 2016). Nitrogen, phosphorus and other nutrients will limit the terrestrial carbon cycle response to both elevated CO₂ and altered climate (Goll et al., 2012; Yang et al., 2014; Wieder et al., 2015; Zaehle et al., 2015; Ellsworth et al., 2017). Climate change may accelerate plant uptake of carbon (Gang et al., 2015) but also increase the rate of decomposition (Todd-Brown et al., 2014; Koven et al., 2015; Crowther et al., 2016). Ahlström et al. (2012) found a net loss of carbon in extra-tropical regions and the largest spread across model results in the tropics. The projected net effect of climate change is to reduce the carbon sink expected under CO₂ increase alone (Settele et al., 2014). Friend et al. (2014) found substantial uptake of carbon by vegetation under future scenarios when considering the effects of both climate change and elevated CO₂.

There is limited published literature examining modelled land carbon changes specifically under 1.5°C of warming, but existing CMIP5 models and published data are used in this report to draw some conclusions. For systems with significant inertia, such as vegetation or soil carbon stores, changes in carbon storage will depend on the rate of change of forcing and thus depend on the choice of scenario (Jones et al., 2009; Ciais et al., 2013; Sihi et al., 2017). To avoid legacy effects of the choice of scenario, this report focuses on the response of gross primary productivity (GPP) – the rate of photosynthetic carbon uptake – by the models, rather than by changes in their carbon store.

Figure 3.17 shows different responses of the terrestrial carbon cycle to climate change in different regions. The models show a consistent response of increased GPP in temperate latitudes of approximately 2 GtC yr⁻¹ °C⁻¹. Similarly, Gang et al. (2015) projected a robust increase in the net primary productivity (NPP) of temperate forests. However, Ahlström et al. (2012) showed that this effect could be offset or reversed by increases in decomposition. Globally, most models project that GPP will increase or remain approximately unchanged (Hashimoto et al., 2013). This projection is supported by findings by Sakalli et al. (2017) for Europe using Euro-CORDEX regional models under a 2°C global warming for the period 2034–2063, which indicated that storage will increase by 5% in soil and by 20% in vegetation. However, using the same models Jacob et al. (2018) showed that limiting warming to 1.5°C instead of 2°C avoids an increase in ecosystem vulnerability (compared to a no-climate change scenario) of 40–50%.

At the global level, linear scaling is acceptable for net primary production, biomass burning and surface runoff, and impacts on terrestrial carbon storage are projected to be greater at 2°C than at 1.5°C (Tanaka et al., 2017). If global CO₂ concentrations and temperatures stabilize, or peak and decline, then both land and ocean carbon sinks – which are primarily driven by the continued increase in atmospheric CO₂ – will also decline and may even become carbon sources (Jones et al., 2016). Consequently, if a given amount of anthropogenic CO₂ is removed from the atmosphere, an equivalent amount of land and ocean anthropogenic CO₂ will be released to the atmosphere (Cao and Caldeira, 2010).

In conclusion, ecosystem respiration is expected to increase with increasing temperature, thus reducing soil carbon storage. Soil carbon storage is expected to be larger if global warming is restricted to 1.5°C, although some of the associated changes will be countered by enhanced gross primary production due to elevated CO₂ concentrations (i.e., the ‘fertilization effect’) and higher temperatures, especially at mid- and high latitudes (*medium confidence*).

3.4.3.5 Regional and ecosystem-specific risks

A large number of threatened systems, including mountain ecosystems, highly biodiverse tropical wet and dry forests, deserts, freshwater systems and dune systems, were assessed in AR5. These include Mediterranean areas in Europe, Siberian, tropical and desert ecosystems in Asia, Australian rainforests, the Fynbos and succulent Karoo areas of South Africa, and wetlands in Ethiopia, Malawi, Zambia and Zimbabwe. In all these systems, it has been shown that impacts accrue with greater warming, and thus impacts at 2°C are expected to be greater than those at 1.5°C (*medium confidence*).

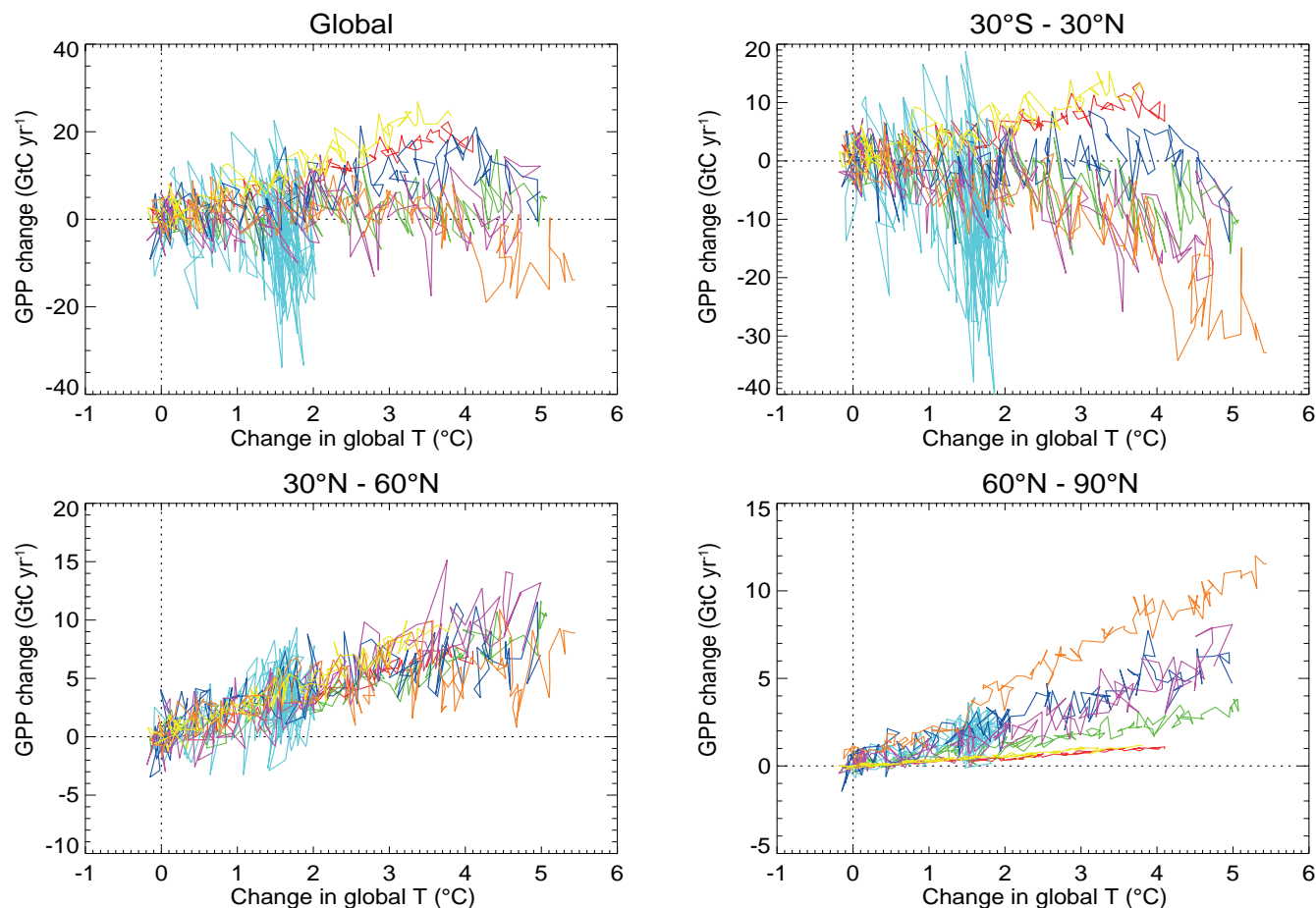


Figure 3.17 | The response of terrestrial productivity (gross primary productivity, GPP) to climate change, globally (top left) and for three latitudinal regions: 30°S–30°N; 30–60°N and 60–90°N. Data come from the Coupled Model Intercomparison Project Phase 5 (CMIP5) archive (<http://cmip-pcmdi.llnl.gov/cmip5/>). Seven Earth System Models were used: Norwegian Earth System Model (NorESM-ME, yellow); Community Earth System Model (CESM, red); Institute Pierre Simon Laplace (IPSL)-CM5-LR (dark blue); Geophysical Fluid Dynamics Laboratory (GFDL, pale blue); Max Planck Institute-Earth System Model (MPI-ESM, pink); Hadley Centre New Global Environmental Model 2-Earth System (HadGEM2-ES, orange); and Canadian Earth System Model 2 (CanESM2, green). Differences in GPP between model simulations with ('1pctCO₂') and without ('esmfixclim1') the effects of climate change are shown. Data are plotted against the global mean temperature increase above pre-industrial levels from simulations with a 1% per year increase in CO₂ ('1pctCO₂').

The High Arctic region, with tundra-dominated landscapes, has warmed more than the global average over the last century (Section 3.3; Settele et al., 2014). The Arctic tundra biome is experiencing increasing fire disturbance and permafrost degradation (Bring et al., 2016; DeBeer et al., 2016; Jiang et al., 2016; Yang et al., 2016). Both of these processes facilitate the establishment of woody species in tundra areas. Arctic terrestrial ecosystems are being disrupted by delays in winter onset and mild winters associated with global warming (*high confidence*) (Cooper, 2014). Observational constraints suggest that stabilization at 1.5°C of warming would avoid the thawing of approximately 1.5 to 2.5 million km² of permafrost (*medium confidence*) compared with stabilization at 2°C (Chadburn et al., 2017), but the time scale for release of thawed carbon as CO₂ or CH₄ should be many centuries (Burke et al., 2017). In northern Eurasia, the growing season length is projected to increase by about 3–12 days at 1.5°C and 6–16 days at 2°C of warming (*medium confidence*) (Zhou et al., 2018). Aalto et al. (2017) predicted a 72% reduction in cryogenic land surface processes in northern Europe for RCP2.6 in 2040–2069 (corresponding to a global warming of approximately 1.6°C), with only slightly larger losses for RCP4.5 (2°C of global warming).

Projected impacts on forests as climate change occurs include increases in the intensity of storms, wildfires and pest outbreaks (Settele et al., 2014), potentially leading to forest dieback (*medium confidence*). Warmer and drier conditions in particular facilitate fire, drought and insect disturbances, while warmer and wetter conditions increase disturbances from wind and pathogens (Seidl et al., 2017). Particularly vulnerable regions are Central and South America, Mediterranean Basin, South Africa, South Australia where the drought risk will increase (see Figure 3.12). Including disturbances in simulations may influence productivity changes in European forests in response to climate change (Reyer et al., 2017b). There is additional evidence for the attribution of increased forest fire frequency in North America to anthropogenic climate change during 1984–2015, via the mechanism of increasing fuel aridity almost doubling the western USA forest fire area compared to what would have been expected in the absence of climate change (Abatzoglou and Williams, 2016). This projection is in line with expected fire risks, which indicate that fire frequency could increase over 37.8% of the global land area during 2010–2039 (Moritz et al., 2012), corresponding to a global warming level of approximately 1.2°C, compared with over 61.9% of the global land area in 2070–2099, corresponding to a warming of

approximately 3.5°C.⁶ The values in Table 26-1 in a recent paper by Romero-Lankao et al. (2014) also indicate significantly lower wildfire risks in North America for near-term warming (2030–2040, considered a proxy for 1.5°C of warming) than at 2°C (*high confidence*).

The Amazon tropical forest has been shown to be close to its climatic limits (Hutya et al., 2005), but this threshold may move under elevated CO₂ (Good et al., 2011). Future changes in rainfall, especially dry season length, will determine responses of the Amazon forest (Good et al., 2013). The forest may be especially vulnerable to combined pressure from multiple stressors, namely changes in climate and continued anthropogenic disturbance (Borma et al., 2013; Nobre et al., 2016). Modelling (Huntingford et al., 2013) and observational constraints (Cox et al., 2013) suggest that large-scale forest dieback is less likely than suggested under early coupled modelling studies (Cox et al., 2000; Jones et al., 2009). Nobre et al. (2016) estimated a climatic threshold of 4°C of warming and a deforestation threshold of 40%.

In many places around the world, the savanna boundary is moving into former grasslands. Woody encroachment, including increased tree cover and biomass, has increased over the past century, owing to changes in land management, rising CO₂ levels, and climate variability and change (often in combination) (Settele et al., 2014). For plant species in the Mediterranean region, shifts in phenology, range contraction and health decline have been observed with precipitation decreases and temperature increases (*medium confidence*) (Settele et al., 2014). Recent studies using independent complementary approaches have shown that there is a regional-scale threshold in the Mediterranean region between 1.5°C and 2°C of warming (Guiot and Cramer, 2016; Schleussner et al., 2016b). Further, Guiot and Cramer (2016) concluded that biome shifts unprecedented in the last 10,000 years can only be avoided if global warming is constrained to 1.5°C (*medium confidence*) – whilst 2°C of warming will result in a decrease of 12–15% of the Mediterranean biome area. The Fynbos biome in southwestern South Africa is vulnerable to the increasing impact of fires under increasing temperatures and drier winters. It is projected to lose about 20%, 45% and 80% of its current suitable climate area under 1°C, 2°C and 3°C of global warming, respectively, compared to 1961–1990 (*high confidence*) (Engelbrecht and Engelbrecht, 2016). In Australia, an increase in the density of trees and shrubs at the expense of grassland species is occurring across all major ecosystems and is projected to be amplified (NCCARF, 2013). Regarding Central America, Lyra et al. (2017) showed that the tropical rainforest biomass would be reduced by about 40% under global warming of 3°C, with considerable replacement by savanna and grassland. With a global warming of close to 1.5°C in 2050, a biomass decrease of 20% is projected for tropical rainforests of Central America (Lyra et al., 2017). If a linear response is assumed, this decrease may reach 30% (*medium confidence*).

Freshwater ecosystems are considered to be among the most threatened on the planet (Settele et al., 2014). Although peatlands cover only about 3% of the land surface, they hold one-third of the world's soil carbon stock (400 to 600 Pg) (Settele et al., 2014). When drained, this carbon is released to the atmosphere. At least 15% of peatlands have drained,

mostly in Europe and Southeast Asia, and are responsible for 5% of human derived CO₂ emissions (Green and Page, 2017). Moreover, in the Congo basin (Dargie et al., 2017) and in the Amazonian basin (Draper et al., 2014), the peatlands store the equivalent carbon as that of a tropical forest. However, stored carbon is vulnerable to land-use change and future risk of drought, for example in northeast Brazil (*high confidence*) (Figure 3.12, Section 3.3.4.2). At the global scale, these peatlands are undergoing rapid major transformations through drainage and burning in preparation for oil palm and other crops or through unintentional burning (Magrin et al., 2014). Wetland salinization, a widespread threat to the structure and ecological functioning of inland and coastal wetlands, is occurring at a high rate and large geographic scale (Section 3.3.6; Herbert et al., 2015). Settele et al. (2014) found that rising water temperatures are projected to lead to shifts in freshwater species distributions and worsen water quality. Some of these ecosystems respond non-linearly to changes in temperature. For example, Johnson and Poiani (2016) found that the wetland function of the Prairie Pothole region in North America is projected to decline at temperatures beyond a local warming of 2°C–3°C above present-day values (1°C local warming, corresponding to 0.6°C of global warming). If the ratio of local to global warming remains similar for these small levels of warming, this would indicate a global temperature threshold of 1.2°C–1.8°C of warming. Hence, constraining global warming to approximately 1.5°C would maintain the functioning of prairie pothole ecosystems in terms of their productivity and biodiversity, although a 20% increase of precipitation could offset 2°C of global warming (*high confidence*) (Johnson and Poiani, 2016).

3.4.3.6 Summary of implications for ecosystem services

In summary, constraining global warming to 1.5°C rather than 2°C has strong benefits for terrestrial and wetland ecosystems and their services (*high confidence*). These benefits include avoidance or reduction of changes such as biome transformations, species range losses, increased extinction risks (all *high confidence*) and changes in phenology (*high confidence*), together with projected increases in extreme weather events which are not yet factored into these analyses (Section 3.3). All of these changes contribute to disruption of ecosystem functioning and loss of cultural, provisioning and regulating services provided by these ecosystems to humans. Examples of such services include soil conservation (avoidance of desertification), flood control, water and air purification, pollination, nutrient cycling, sources of food, and recreation.

3.4.4 Ocean Ecosystems

The ocean plays a central role in regulating atmospheric gas concentrations, global temperature and climate. It also provides habitat to a large number of organisms and ecosystems that provide goods and services worth trillions of USD per year (e.g., Costanza et al., 2014; Hoegh-Guldberg et al., 2015). Together with local stresses (Halpern et al., 2015), climate change poses a major threat to an increasing number of ocean ecosystems (e.g., warm water or tropical coral reefs: *virtually certain*, WGII AR5) and consequently to many

⁶ The approximate temperatures are derived from Figure 10.5a in Meehl et al. (2007), which indicates an ensemble average projection of 0.7°C or 3°C above 1980–1999 temperatures, which were already 0.5°C above pre-industrial values.

coastal communities that depend on marine resources for food, livelihoods and a safe place to live. Previous sections of this report have described changes in the ocean, including rapid increases in ocean temperature down to a depth of at least 700 m (Section 3.3.7). In addition, anthropogenic carbon dioxide has decreased ocean pH and affected the concentration of ions in seawater such as carbonate (Sections 3.3.10 and 3.4.4.5), both over a similar depth range. Increased ocean temperatures have intensified storms in some regions (Section 3.3.6), expanded the ocean volume and increased sea levels globally (Section 3.3.9), reduced the extent of polar summer sea ice (Section 3.3.8), and decreased the overall solubility of the ocean for oxygen (Section 3.3.10). Importantly, changes in the response to climate change rarely operate in isolation. Consequently, the effect of global warming of 1.5°C versus 2°C must be considered in the light of multiple factors that may accumulate and interact over time to produce complex risks, hazards and impacts on human and natural systems.

3.4.4.1 Observed impacts

Physical and chemical changes to the ocean resulting from increasing atmospheric CO₂ and other GHGs are already driving significant changes to ocean systems (*very high confidence*) and will continue to do so at 1.5°C, and more so at 2°C, of global warming above pre-industrial temperatures (Section 3.3.11). These changes have been accompanied by other changes such as ocean acidification, intensifying storms and deoxygenation (Levin and Le Bris, 2015). Risks are already significant at current greenhouse gas concentrations and temperatures, and they vary significantly among depths, locations and ecosystems, with impacts being singular, interactive and/or cumulative (Boyd et al., 2015).

3.4.4.2 Warming and stratification of the surface ocean

As atmospheric greenhouse gases have increased, the global mean surface temperature (GMST) has reached about 1°C above the pre-industrial period, and oceans have rapidly warmed from the ocean surface to the deep sea (*high confidence*) (Sections 3.3.7; Hughes and Narayanaswamy, 2013; Levin and Le Bris, 2015; Yasuhara and Danovaro, 2016; Sweetman et al., 2017). Marine organisms are already responding to these changes by shifting their biogeographical ranges to higher latitudes at rates that range from approximately 0 to 40 km yr⁻¹ (Burrows et al., 2014; Chust, 2014; Bruge et al., 2016; Poloczanska et al., 2016), which has consequently affected the structure and function of the ocean, along with its biodiversity and foodwebs (*high confidence*). Movements of organisms does not necessarily equate to the movement of entire ecosystems. For example, species of reef-building corals have been observed to shift their geographic ranges, yet this has not resulted in the shift of entire coral ecosystems (*high confidence*) (Woodroffe et al., 2010; Yamano et al., 2011). In the case of 'less mobile' ecosystems (e.g., coral reefs, kelp forests and intertidal communities), shifts in biogeographical ranges may be limited, with mass mortalities and disease outbreaks increasing in frequency as the exposure to extreme temperatures increases (*very high confidence*) (Hoegh-Guldberg, 1999; Garrabou et al., 2009; Rivetti et al., 2014; Maynard et al., 2015; Krumhansl et al., 2016; Hughes et al., 2017b; see also Box 3.4). These trends are projected to become more pronounced at warming of 1.5°C, and

more so at 2°C, above the pre-industrial period (Hoegh-Guldberg et al., 2007; Donner, 2009; Frieler et al., 2013; Horta E Costa et al., 2014; Vergés et al., 2014, 2016; Zarco-Perello et al., 2017) and are *likely* to result in decreases in marine biodiversity at the equator but increases in biodiversity at higher latitudes (Cheung et al., 2009; Burrows et al., 2014).

While the impacts of species shifting their ranges are mostly negative for human communities and industry, there are instances of short-term gains. Fisheries, for example, may expand temporarily at high latitudes in the Northern Hemisphere as the extent of summer sea ice recedes and NPP increases (*medium confidence*) (Cheung et al., 2010; Lam et al., 2016; Weatherdon et al., 2016). High-latitude fisheries are not only influenced by the effect of temperature on NPP but are also strongly influenced by the direct effects of changing temperatures on fish and fisheries (Section 3.4.4.9; Barange et al., 2014; Pörtner et al., 2014; Cheung et al., 2016b; Weatherdon et al., 2016). Temporary gains in the productivity of high-latitude fisheries are offset by a growing number of examples from low and mid-latitudes where increases in sea temperature are driving decreases in NPP, owing to the direct effects of elevated temperatures and/or reduced ocean mixing from reduced ocean upwelling, that is, increased stratification (*low-medium confidence*) (Cheung et al., 2010; Ainsworth et al., 2011; Lam et al., 2012, 2014, 2016; Bopp et al., 2013; Boyd et al., 2014; Chust et al., 2014; Hoegh-Guldberg et al., 2014; Poloczanska et al., 2014; Pörtner et al., 2014; Signorini et al., 2015). Reduced ocean upwelling has implications for millions of people and industries that depend on fisheries for food and livelihoods (Bakun et al., 2015; FAO, 2016; Kämpf and Chapman, 2016), although there is *low confidence* in the projection of the size of the consequences at 1.5°C. It is also important to appreciate these changes in the context of large-scale ocean processes such as the ocean carbon pump. The export of organic carbon to deeper layers of the ocean increases as NPP changes in the surface ocean, for example, with implications for foodwebs and oxygen levels (Boyd et al., 2014; Sydeman et al., 2014; Altieri and Gedan, 2015; Bakun et al., 2015; Boyd, 2015).

3.4.4.3 Storms and coastal runoff

Storms, wind, waves and inundation can have highly destructive impacts on ocean and coastal ecosystems, as well as the human communities that depend on them (IPCC, 2012; Seneviratne et al., 2012). The intensity of tropical cyclones across the world's oceans has increased, although the overall number of tropical cyclones has remained the same or decreased (*medium confidence*) (Section 3.3.6; Elsner et al., 2008; Holland and Bruyère, 2014). The direct force of wind and waves associated with larger storms, along with changes in storm direction, increases the risks of physical damage to coastal communities and to ecosystems such as mangroves (*low to medium confidence*) (Long et al., 2016; Primavera et al., 2016; Villamayor et al., 2016; Cheal et al., 2017) and tropical coral reefs (De'ath et al., 2012; Bozec et al., 2015; Cheal et al., 2017). These changes are associated with increases in maximum wind speed, wave height and the inundation, although trends in these variables vary from region to region (Section 3.3.5). In some cases, this can lead to increased exposure to related impacts, such as flooding, reduced water quality and increased sediment runoff (*medium-high confidence*) (Brodie et al., 2012; Wong et al., 2014; Anthony, 2016; AR5, Table 5.1).

Sea level rise also amplifies the impacts of storms and wave action (Section 3.3.9), with robust evidence that storm surges and damage are already penetrating farther inland than a few decades ago, changing conditions for coastal ecosystems and human communities. This is especially true for small islands (Box 3.5) and low-lying coastal communities, where issues such as storm surges can transform coastal areas (Section 3.4.5; Brown et al., 2018a). Changes in the frequency of extreme events, such as an increase in the frequency of intense storms, have the potential (along with other factors, such as disease, food web changes, invasive organisms and heat stress-related mortality; Burge et al., 2014; Maynard et al., 2015; Weatherdon et al., 2016; Clements et al., 2017) to overwhelm the capacity for natural and human systems to recover following disturbances. This has recently been seen for key ecosystems such as tropical coral reefs (Box 3.4), which have changed from coral-dominated ecosystems to assemblages dominated by other organisms such as seaweeds, with changes in associated organisms and ecosystem services (*high confidence*) (De'ath et al., 2012; Bozec et al., 2015; Cheal et al., 2017; Hoegh-Guldberg et al., 2017; Hughes et al., 2017a, b). The impacts of storms are amplified by sea level rise (Section 3.4.5), leading to substantial challenges today and in the future for cities, deltas and small island states in particular (Sections 3.4.5.2 to 3.4.5.4), as well as for coastlines and their associated ecosystems (Sections 3.4.5.5 to 3.4.5.7).

3.4.4.4 Ocean circulation

The movement of water within the ocean is essential to its biology and ecology, as well to the circulation of heat, water and nutrients around the planet (Section 3.3.7). The movement of these factors drives local and regional climates, as well as primary productivity and food production. Firmly attributing recent changes in the strength and direction of ocean currents to climate change, however, is complicated by long-term patterns and variability (e.g., Pacific decadal oscillation, PDO; Signorini et al., 2015) and a lack of records that match the long-term nature of these changes in many cases (Lluch-Cota et al., 2014). An assessment of the literature since AR5 (Sydeman et al., 2014), however, concluded that (overall) upwelling-favourable winds have intensified in the California, Benguela and Humboldt upwelling systems, but have weakened in the Iberian system and have remained neutral in the Canary upwelling system in over 60 years of records (1946–2012) (*medium confidence*). These conclusions are consistent with a growing consensus that wind-driven upwelling systems are likely to intensify under climate change in many upwelling systems (Sydeman et al., 2014; Bakun et al., 2015; Di Lorenzo, 2015), with potentially positive and negative consequences (Bakun et al., 2015).

Changes in ocean circulation can have profound impacts on marine ecosystems by connecting regions and facilitating the entry and establishment of species in areas where they were unknown before (e.g., 'tropicalization' of temperate ecosystems; Wernberg et al., 2012; Vergés et al., 2014, 2016; Zarco-Perello et al., 2017), as well as the arrival of novel disease agents (*low-medium confidence*) (Burge et al., 2014; Maynard et al., 2015; Weatherdon et al., 2016). For example, the herbivorous sea urchin *Centrostephanus rodgersii* has been reached Tasmania from the Australian mainland, where it was previously unknown, owing to a strengthening of the East Australian Current (EAC) that connects the two regions (*high confidence*) (Ling et al., 2009). As a consequence, the

distribution and abundance of kelp forests has rapidly decreased, with implications for fisheries and other ecosystem services (Ling et al., 2009). These risks to marine ecosystems are projected to become greater at 1.5°C, and more so at 2°C (*medium confidence*) (Cheung et al., 2009; Pereira et al., 2010; Pinsky et al., 2013; Burrows et al., 2014).

Changes to ocean circulation can have even larger influence in terms of scale and impacts. Weakening of the Atlantic Meridional Overturning Circulation (AMOC), for example, is projected to be highly disruptive to natural and human systems as the delivery of heat to higher latitudes via this current system is reduced (Collins et al., 2013). Evidence of a slowdown of AMOC has increased since AR5 (Smeed et al., 2014; Rahmstorf et al., 2015a, b; Kelly et al., 2016), yet a strong causal connection to climate change is missing (*low confidence*) (Section 3.3.7).

3.4.4.5 Ocean acidification

Ocean chemistry encompasses a wide range of phenomena and chemical species, many of which are integral to the biology and ecology of the ocean (Section 3.3.10; Gattuso et al., 2014, 2015; Hoegh-Guldberg et al., 2014; Pörtner et al., 2014). While changes to ocean chemistry are likely to be of central importance, the literature on how climate change might influence ocean chemistry over the short and long term is limited (*medium confidence*). By contrast, numerous risks from the specific changes associated with ocean acidification have been identified (Dove et al., 2013; Kroeker et al., 2013; Pörtner et al., 2014; Gattuso et al., 2015; Albright et al., 2016), with the consensus that resulting changes to the carbonate chemistry of seawater are having, and are likely to continue to have, fundamental and substantial impacts on a wide variety of organisms (*high confidence*). Organisms with shells and skeletons made out of calcium carbonate are particularly at risk, as are the early life history stages of a large number of organisms and processes such as de-calcification, although there are some taxa that have not shown high-sensitivity to changes in CO₂, pH and carbonate concentrations (Dove et al., 2013; Fang et al., 2013; Kroeker et al., 2013; Pörtner et al., 2014; Gattuso et al., 2015). Risks of these impacts also vary with latitude and depth, with the greatest changes occurring at high latitudes as well as deeper regions. The aragonite saturation horizon (i.e., where concentrations of calcium and carbonate fall below the saturation point for aragonite, a key crystalline form of calcium carbonate) is decreasing with depth as anthropogenic CO₂ penetrates deeper into the ocean over time. Under many models and scenarios, the aragonite saturation is projected to reach the surface by 2030 onwards, with a growing list of impacts and consequences for ocean organisms, ecosystems and people (Orr et al., 2005; Hauri et al., 2016).

Further, it is difficult to reliably separate the impacts of ocean warming and acidification. As ocean waters have increased in sea surface temperature (SST) by approximately 0.9°C they have also decreased by 0.2 pH units since 1870–1899 ('pre-industrial'; Table 1 in Gattuso et al., 2015; Bopp et al., 2013). As CO₂ concentrations continue to increase along with other GHGs, pH will decrease while sea temperature will increase, reaching 1.7°C and a decrease of 0.2 pH units (by 2100 under RCP4.5) relative to the pre-industrial period. These changes are likely to continue given the negative correlation of temperature and pH. Experimental manipulation of CO₂, temperature and consequently

acidification indicate that these impacts will continue to increase in size and scale as CO₂ and SST continue to increase in tandem (Dove et al., 2013; Fang et al., 2013; Kroeker et al., 2013).

While many risks have been defined through laboratory and mesocosm experiments, there is a growing list of impacts from the field (*medium confidence*) that include community-scale impacts on bacterial assemblages and processes (Endres et al., 2014), coccolithophores (K.J.S. Meier et al., 2014), pteropods and polar foodwebs (Bednaršek et al., 2012, 2014), phytoplankton (Moy et al., 2009; Riebesell et al., 2013; Richier et al., 2014), benthic ecosystems (Hall-Spencer et al., 2008; Linares et al., 2015), seagrass (Garrard et al., 2014), and macroalgae (Webster et al., 2013; Ordonez et al., 2014), as well as excavating sponges, endolithic microalgae and reef-building corals (Dove et al., 2013; Reyes-Nivia et al., 2013; Fang et al., 2014), and coral reefs (Box 3.4; Fabricius et al., 2011; Allen et al., 2017). Some ecosystems, such as those from bathyal areas (i.e., 200–3000 m below the surface), are likely to undergo very large reductions in pH by the year 2100 (0.29 to 0.37 pH units), yet evidence of how deep-water ecosystems will respond is currently limited despite the potential planetary importance of these areas (*low to medium confidence*) (Hughes and Narayanaswamy, 2013; Sweetman et al., 2017).

3.4.4.6 Deoxygenation

Oxygen levels in the ocean are maintained by a series of processes including ocean mixing, photosynthesis, respiration and solubility (Boyd et al., 2014, 2015; Pörtner et al., 2014; Breitburg et al., 2018). Concentrations of oxygen in the ocean are declining (*high confidence*) owing to three main factors related to climate change: (i) heat-related stratification of the water column (less ventilation and mixing), (ii) reduced oxygen solubility as ocean temperature increases, and (iii) impacts of warming on biological processes that produce or consume oxygen such as photosynthesis and respiration (*high confidence*) (Bopp et al., 2013; Pörtner et al., 2014; Altieri and Gedan, 2015; Deutsch et al., 2015; Schmidtko et al., 2017; Shepherd et al., 2017; Breitburg et al., 2018). Further, a range of processes (Section 3.4.11) are acting synergistically, including factors not related to climate change, such as runoff and coastal eutrophication (e.g., from coastal farming and intensive aquaculture). These changes can lead to increased phytoplankton productivity as a result of the increased concentration of dissolved nutrients. Increased supply of organic carbon molecules from coastal run-off can also increase the metabolic activity of coastal microbial communities (Altieri and Gedan, 2015; Bakun et al., 2015; Boyd, 2015). Deep sea areas are likely to experience some of the greatest challenges, as abyssal seafloor habitats in areas of deep-water formation are projected to experience decreased water column oxygen concentrations by as much as 0.03 mL L⁻¹ by 2100 (Levin and Le Bris, 2015; Sweetman et al., 2017).

The number of 'dead zones' (areas where oxygenated waters have been replaced by hypoxic conditions) has been growing strongly since the 1990s (Diaz and Rosenberg, 2008; Altieri and Gedan, 2015; Schmidtko et al., 2017). While attribution can be difficult because of the complexity of the processes involved, both related and unrelated to climate change, some impacts associated to deoxygenation (*low-medium confidence*) include the expansion of oxygen minimum

zones (OMZ) (Turner et al., 2008; Carstensen et al., 2014; Acharya and Panigrahi, 2016; Lachkar et al., 2018), physiological impacts (Pörtner et al., 2014), and mortality and/or displacement of oxygen dependent organisms such as fish (Hamukuaya et al., 1998; Thronson and Quigg, 2008; Jacinto, 2011) and invertebrates (Hobbs and McDonald, 2010; Bednaršek et al., 2016; Seibel, 2016; Altieri et al., 2017). In addition, deoxygenation interacts with ocean acidification to present substantial separate and combined challenges for fisheries and aquaculture (*medium confidence*) (Hamukuaya et al., 1998; Bakun et al., 2015; Rodrigues et al., 2015; Feely et al., 2016; S. Li et al., 2016; Asiedu et al., 2017a; Clements and Chopin, 2017; Clements et al., 2017; Breitburg et al., 2018). Deoxygenation is expected to have greater impacts as ocean warming and acidification increase (*high confidence*), with impacts being larger and more numerous than today (e.g., greater challenges for aquaculture and fisheries from hypoxia), and as the number of hypoxic areas continues to increase. Risks from deoxygenation are *virtually certain* to increase as warming continues, although our understanding of risks at 1.5°C versus 2°C is incomplete (*medium confidence*). Reducing coastal pollution, and consequently the penetration of organic carbon into deep benthic habitats, is expected to reduce the loss of oxygen in coastal waters and hypoxic areas in general (*high confidence*) (Breitburg et al., 2018).

3.4.4.7 Loss of sea ice

Sea ice is a persistent feature of the planet's polar regions (Polyak et al., 2010) and is central to marine ecosystems, people (e.g., food, culture and livelihoods) and industries (e.g., fishing, tourism, oil and gas, and shipping). Summer sea ice in the Arctic, however, has been retreating rapidly in recent decades (Section 3.3.8), with an assessment of the literature revealing that a fundamental transformation is occurring in polar organisms and ecosystems, driven by climate change (*high confidence*) (Larsen et al., 2014). These changes are strongly affecting people in the Arctic who have close relationships with sea ice and associated ecosystems, and these people are facing major adaptation challenges as a result of sea level rise, coastal erosion, the accelerated thawing of permafrost, changing ecosystems and resources, and many other issues (Ford, 2012; Ford et al., 2015).

There is considerable and compelling evidence that a further increase of 0.5°C beyond the present-day average global surface temperature will lead to multiple levels of impact on a variety of organisms, from phytoplankton to marine mammals, with some of the most dramatic changes occurring in the Arctic Ocean and western Antarctic Peninsula (Turner et al., 2014, 2017b; Steinberg et al., 2015; Piñones and Fedorov, 2016).

The impacts of climate change on sea ice are part of the focus of the IPCC Special Report on the Ocean and Cryosphere in a Changing Climate (SROCC), due to be released in 2019, and hence are not covered comprehensively here. However, there is a range of responses to the loss of sea ice that are occurring and which increase at 1.5°C and further so with 2°C of global warming. Some of these changes are described briefly here. Photosynthetic communities, such macroalgae, phytoplankton and microalgae dwelling on the underside of floating sea ice are changing, owing to increased temperatures, light and nutrient levels. As sea ice retreats, mixing of

the water column increases, and phototrophs have increased access to seasonally high levels of solar radiation (*medium confidence*) (Dalpadado et al., 2014; W.N. Meier et al., 2014). These changes are expected to stimulate fisheries productivity in high-latitude regions by mid-century (*high confidence*) (Cheung et al., 2009, 2010, 2016b; Lam et al., 2014), with evidence that this is already happening for several high-latitude fisheries in the Northern Hemisphere, such as the Bering Sea, although these 'positive' impacts may be relatively short-lived (Hollowed and Sundby, 2014; Sundby et al., 2016). In addition to the impact of climate change on fisheries via impacts on net primary productivity (NPP), there are also direct effects of temperature on fish, which may in turn have a range of impacts (Pörtner et al., 2014). Sea ice in Antarctica is undergoing changes that exceed those seen in the Arctic (Maksym et al., 2011; Reid et al., 2015), with increases in sea ice coverage in the western Ross Sea being accompanied by strong decreases in the Bellingshausen and Amundsen Seas (Hobbs et al., 2016). While Antarctica is not permanently populated, the ramifications of changes to the productivity of vast regions, such as the Southern Ocean, have substantial implications for ocean foodwebs and fisheries globally.

3.4.4.8 Sea level rise

Mean sea level is increasing (Section 3.3.9), with substantial impacts already being felt by coastal ecosystems and communities (Wong et al., 2014) (*high confidence*). These changes are interacting with other factors, such as strengthening storms, which together are driving larger storm surges, infrastructure damage, erosion and habitat loss (Church et al., 2013; Stocker et al., 2013; Blankespoor et al., 2014). Coastal wetland ecosystems such as mangroves, sea grasses and salt marshes are under pressure from rising sea level (*medium confidence*) (Section 3.4.5; Di Nitto et al., 2014; Ellison, 2014; Lovelock et al., 2015; Mills et al., 2016; Nicholls et al., 2018), as well as from a wide range of other risks and impacts unrelated to climate change, with the ongoing loss of wetlands recently estimated at approximately 1% per annum across a large number of countries (Blankespoor et al., 2014; Alongi, 2015). While some ecosystems (e.g., mangroves) may be able to shift shoreward as sea levels increase, coastal development (e.g., buildings, seawalls and agriculture) often interrupts shoreward shifts, as well as reducing sediment supplies down some rivers (e.g., dams) due to coastal development (Di Nitto et al., 2014; Lovelock et al., 2015; Mills et al., 2016).

Responses to sea level rise challenges for ocean and coastal systems include reducing the impact of other stresses, such as those arising from tourism, fishing, coastal development, reduced sediment supply and unsustainable aquaculture/agriculture, in order to build ecological resilience (Hossain et al., 2015; Sutton-Grier and Moore, 2016; Asiedu et al., 2017a). The available literature largely concludes that these impacts will intensify under a 1.5°C warmer world but will be even higher at 2°C, especially when considered in the context of changes occurring beyond the end of the current century. In some cases, restoration of coastal habitats and ecosystems may be a cost-effective way of responding to changes arising from increasing levels of exposure to rising sea levels, intensifying storms, coastal inundation and salinization (Section 3.4.5 and Box 3.5; Arkema et al., 2013), although limitations of these strategies have been identified (e.g., Lovelock et al., 2015; Weatherdon et al., 2016).

3.4.4.9 Projected risks and adaptation options for oceans under global warming of 1.5°C or 2°C above pre-industrial levels

A comprehensive discussion of risk and adaptation options for all natural and human systems is not possible in the context and length of this report, and hence the intention here is to illustrate key risks and adaptation options for ocean ecosystems and sectors. This assessment builds on the recent expert consensus of Gattuso et al. (2015) by assessing new literature from 2015–2017 and adjusting the levels of risk from climate change in the light of literature since 2014. The original expert group's assessment (Supplementary Material 3.SM.3.2) was used as input for this new assessment, which focuses on the implications of global warming of 1.5°C as compared to 2°C. A discussion of potential adaptation options is also provided, the details of which will be further explored in later chapters of this special report. The section draws on the extensive analysis and literature presented in the Supplementary Material of this report (3.SM.3.2, 3.SM.3.3) and has a summary in Figures 3.18 and 3.20 which outline the added relative risks of climate change.

3.4.4.10 Framework organisms (tropical corals, mangroves and seagrass)

Marine organisms ('ecosystem engineers'), such as seagrass, kelp, oysters, salt marsh species, mangroves and corals, build physical structures or frameworks (i.e., sea grass meadows, kelp forests, oyster reefs, salt marshes, mangrove forests and coral reefs) which form the habitat for a large number of species (Gutiérrez et al., 2012). These organisms in turn provide food, livelihoods, cultural significance, and services such as coastal protection to human communities (Bell et al., 2011, 2018; Cinner et al., 2012; Arkema et al., 2013; Nurse et al., 2014; Wong et al., 2014; Barbier, 2015; Bell and Taylor, 2015; Hoegh-Guldberg et al., 2015; Mycoo, 2017; Pecl et al., 2017).

Risks of climate change impacts for seagrass and mangrove ecosystems were recently assessed by an expert group led by Short et al. (2016). Impacts of climate change were assessed to be similar across a range of submerged and emerged plants. Submerged plants such as seagrass were affected mostly by temperature extremes (Arias-Ortiz et al., 2018), and indirectly by turbidity, while emergent communities such as mangroves and salt marshes were most susceptible to sea level variability and temperature extremes, which is consistent with other evidence (Di Nitto et al., 2014; Sierra-Correa and Cantera Kintz, 2015; Osorio et al., 2016; Sasmito et al., 2016), especially in the context of human activities that reduce sediment supply (Lovelock et al., 2015) or interrupt the shoreward movement of mangroves through the construction of coastal infrastructure. This in turn leads to 'coastal squeeze' where coastal ecosystems are trapped between changing ocean conditions and coastal infrastructure (Mills et al., 2016). Projections of the future distribution of seagrasses suggest a poleward shift, which raises concerns that low-latitude seagrass communities may contract as a result of increasing stress levels (Valle et al., 2014).

Climate change (e.g., sea level rise, heat stress, storms) presents risk for coastal ecosystems such as seagrass (*high confidence*) and reef-building corals (*very high confidence*) (Figure 3.18, Supplementary Material 3.SM.3.2), with evidence of increasing concern since AR5 and

the conclusion that tropical corals may be even more vulnerable to climate change than indicated in assessments made in 2014 (Hoegh-Guldberg et al., 2014; Gattuso et al., 2015). The current assessment also considered the heatwave-related loss of 50% of shallow-water corals across hundreds of kilometres of the world's largest continuous coral reef system, the Great Barrier Reef. These large-scale impacts, plus the observation of back-to-back bleaching events on the Great Barrier Reef (predicted two decades ago, Hoegh-Guldberg, 1999) and arriving sooner than predicted (Hughes et al., 2017b, 2018), suggest that the research community may have underestimated climate risks for coral reefs (Figure 3.18). The general assessment of climate risks for mangroves prior to this special report was that they face greater risks from deforestation and unsustainable coastal development than from climate change (Alongi, 2008; Hoegh-Guldberg et al., 2014; Gattuso et al., 2015). Recent large-scale die-offs (Duke et al., 2017; Lovelock et al., 2017), however, suggest that risks from climate change may have been underestimated for mangroves as well. With the events of the last past three years in mind, risks are now considered to be undetectable to moderate (i.e., moderate risks now start at 1.3°C as opposed to 1.8°C; *medium confidence*). Consequently, when average global warming reaches 1.3°C above pre-industrial levels, the risk of climate change to mangroves are projected to be moderate (Figure 3.18) while tropical coral reefs will have reached a high level of risk as exemplified by increasing damage from heat stress since the early 1980s. At global warming of 1.8°C above pre-industrial levels, seagrasses are projected to reach moderate to high levels of risk (e.g., damage resulting from sea level rise, erosion, extreme temperatures, and storms), while risks to mangroves from climate change are projected to remain moderate (e.g., not keeping up with sea level rise, and more frequent heat stress mortality) although there is *low certainty* as to when or if this important ecosystem is likely to transition to higher levels of additional risk from climate change (Figure 3.18).

Warm water (tropical) coral reefs are projected to reach a very high risk of impact at 1.2°C (Figure 3.18), with most available evidence suggesting that coral-dominated ecosystems will be non-existent at this temperature or higher (*high confidence*). At this point, coral abundance will be near zero at many locations and storms will contribute to 'flattening' the three-dimensional structure of reefs without recovery, as already observed for some coral reefs (Alvarez-Filip et al., 2009). The impacts of warming, coupled with ocean acidification, are expected to undermine the ability of tropical coral reefs to provide habitat for thousand of species, which together provide a range of ecosystem services (e.g., food, livelihoods, coastal protection, cultural services) that are important for millions of people (*high confidence*) (Burke et al., 2011).

Strategies for reducing the impact of climate change on framework organisms include reducing stresses not directly related to climate change (e.g., coastal pollution, overfishing and destructive coastal development) in order to increase their ecological resilience in the face of accelerating climate change impacts (World Bank, 2013; Ellison, 2014; Anthony et al., 2015; Sierra-Correa and Cantera Kintz, 2015; Kroon et al., 2016; O'Leary et al., 2017), as well as protecting locations where organisms may be more robust (Palumbi et al., 2014) or less exposed to climate change (Bongaerts et al., 2010; van Hooidonk et al., 2013; Beyer et al., 2018). This might involve cooler areas due to

upwelling, or involve deep-water locations that experience less extreme conditions and impacts. Given the potential value of such locations for promoting the survival of coral communities under climate change, efforts to prevent their loss resulting from other stresses are important (Bongaerts et al., 2010, 2017; Chollett et al., 2010, 2014; Chollett and Mumby, 2013; Fine et al., 2013; van Hooidonk et al., 2013; Cacciapaglia and van Woesik, 2015; Beyer et al., 2018). A full understanding of the role of refugia in reducing the loss of ecosystems has yet to be developed (*low to medium confidence*). There is also interest in *ex situ* conservation approaches involving the restoration of corals via aquaculture (Shafir et al., 2006; Rinkevich, 2014) or the use of 'assisted evolution' to help corals adapt to changing sea temperatures (van Oppen et al., 2015, 2017), although there are numerous challenges that must be surpassed if these approaches are to be cost-effective responses to preserving coral reefs under rapid climate change (*low confidence*) (Hoegh-Guldberg, 2012, 2014a; Bayraktarov et al., 2016).

High levels of adaptation are expected to be required to prevent impacts on food security and livelihoods in coastal populations (*medium confidence*). Integrating coastal infrastructure with changing ecosystems such as mangroves, seagrasses and salt marsh, may offer adaptation strategies as they shift shoreward as sea levels rise (*high confidence*). Maintaining the sediment supply to coastal areas would also assist mangroves in keeping pace with sea level rise (Shearman et al., 2013; Lovelock et al., 2015; Sasmito et al., 2016). For this reason, habitat for mangroves can be strongly affected by human actions such as building dams which reduce the sediment supply and hence the ability of mangroves to escape 'drowning' as sea level rises (Lovelock et al., 2015). In addition, integrated coastal zone management should recognize the importance and economic expediency of using natural ecosystems such as mangroves and tropical coral reefs to protect coastal human communities (Arkema et al., 2013; Temmerman et al., 2013; Ferrario et al., 2014; Hinkel et al., 2014; Elliff and Silva, 2017). Adaptation options include developing alternative livelihoods and food sources, ecosystem-based management/adaptation such as ecosystem restoration, and constructing coastal infrastructure that reduces the impacts of rising seas and intensifying storms (Rinkevich, 2015; Weatherdon et al., 2016; Asiedu et al., 2017a; Feller et al., 2017). Clearly, these options need to be carefully assessed in terms of feasibility, cost and scalability, as well as in the light of the coastal ecosystems involved (Bayraktarov et al., 2016).

3.4.4.11 Ocean foodwebs (pteropods, bivalves, krill and fin fish)

Ocean foodwebs are vast interconnected systems that transfer solar energy and nutrients from phytoplankton to higher trophic levels, including apex predators and commercially important species such as tuna. Here, we consider four representative groups of marine organisms which are important within foodwebs across the ocean, and which illustrate the impacts and ramifications of 1.5°C or higher levels of warming.

The first group of organisms, pteropods, are small pelagic molluscs that suspension feed and produce a calcium carbonate shell. They are highly abundant in temperate and polar waters where they are an important link in the foodweb between phytoplankton and a range of other organisms including fish, whales and birds. The second group,

bivalve molluscs (e.g., clams, oysters and mussels), are filter-feeding invertebrates. These invertebrate organisms underpin important fisheries and aquaculture industries, from polar to tropical regions, and are important food sources for a range of organisms including humans. The third group of organisms considered here is a globally significant group of invertebrates known as *euphausiid crustaceans* (krill), which are a key food source for many marine organisms and hence a major link between primary producers and higher trophic levels (e.g., fish, mammals and sea birds). Antarctic krill, *Euphausia superba*, are among the most abundant species in terms of mass and are consequently an essential component of polar foodwebs (Atkinson et al., 2009). The last group, fin fishes, is vitally important components of ocean foodwebs, contribute to the income of coastal communities, industries and nations, and are important to the foodsecurity and livelihood of hundreds of millions of people globally (FAO, 2016). Further background for this section is provided in Supplementary Material 3.SM.3.2.

There is a moderate risk to ocean foodwebs under present-day conditions (*medium to high confidence*) (Figure 3.18). Changing water chemistry and temperature are already affecting the ability of pteropods to produce their shells, swim and survive (Bednaršek et al., 2016). Shell dissolution, for example, has increased by 19–26% in both nearshore and offshore populations since the pre-industrial period (Feely et al., 2016). There is considerable concern as to whether these organisms are declining further, especially given the central importance in ocean foodwebs (David et al., 2017). Reviewing the literature reveals that pteropods are projected to face high risks of impact at average global temperatures 1.5°C above pre-industrial levels and increasing risks of impacts at 2°C (*medium confidence*).

As GMST increases by 1.5°C and more, the risk of impacts from ocean warming and acidification are expected to be moderate to high, except in the case of bivalves (mid-latitudes) where the risks of impacts are projected to be high to very high (Figure 3.18). Ocean warming and acidification are already affecting the life history stages of bivalve molluscs (e.g., Asplund et al., 2014; Mackenzie et al., 2014; Waldbusser et al., 2014; Zittler et al., 2015; Shi et al., 2016; Velez et al., 2016; Q. Wang et al., 2016; Castillo et al., 2017; Lemasson et al., 2017; Ong et al., 2017; X. Zhao et al., 2017). Impacts on adult bivalves include decreased growth, increased respiration and reduced calcification, whereas larval stages tend to show greater developmental abnormalities and increased mortality after exposure to these conditions (*medium to high confidence*) (Q. Wang et al., 2016; Lemasson et al., 2017; Ong et al., 2017; X. Zhao et al., 2017). Risks are expected to accumulate at higher temperatures for bivalve molluscs, with very high risks expected at 1.8°C of warming or more. This general pattern applies to low-latitude fin fish, which are expected to experience moderate to high risks of impact at 1.3°C of global warming (*medium confidence*), and very high risks at 1.8°C at low latitudes (*medium confidence*) (Figure 3.18).

Large-scale changes to foodweb structure are occurring in all oceans. For example, record levels of sea ice loss in the Antarctic (Notz and Stroeve, 2016; Turner et al., 2017b) translate into a loss of habitat and hence reduced abundance of krill (Piñones and Fedorov, 2016), with negative ramifications for the seabirds and whales which feed on krill (Croxall, 1992; Trathan and Hill, 2016) (*low-medium confidence*). Other influences,

such as high rates of ocean acidification coupled with shoaling of the aragonite saturation horizon, are likely to also play key roles (Kawaguchi et al., 2013; Piñones and Fedorov, 2016). As with many risks associated with impacts at the ecosystem scale, most adaptation options focus on the management of stresses unrelated to climate change but resulting from human activities, such as pollution and habitat destruction. Reducing these stresses will be important in efforts to maintain important foodweb components. Fisheries management at local to regional scales will be important in reducing stress on foodweb organisms, such as those discussed here, and in helping communities and industries adapt to changing foodweb structures and resources (see further discussion of fisheries *per se* below; Section 3.4.6.3). One strategy is to maintain larger population levels of fished species in order to provide more resilient stocks in the face of challenges that are increasingly driven by climate change (Green et al., 2014; Bell and Taylor, 2015).

3.4.4.12 Key ecosystem services (e.g., carbon uptake, coastal protection, and tropical coral reef recreation)

The ocean provides important services, including the regulation of atmospheric composition via gas exchange across the boundary between ocean and atmosphere, and the storage of carbon in vegetation and soils associated with ecosystems such as mangroves, salt marshes and coastal peatlands. These services involve a series of physicochemical processes which are influenced by ocean chemistry, circulation, biology, temperature and biogeochemical components, as well as by factors other than climate (Boyd, 2015). The ocean is also a net sink for CO₂ (another important service), absorbing approximately 30% of human emissions from the burning of fossil fuels and modification of land use (IPCC, 2013). Carbon uptake by the ocean is decreasing (Iida et al., 2015), and there is increasing concern from observations and models regarding associated changes to ocean circulation (Sections 3.3.7 and 3.4.4., Rahmstorf et al., 2015b). Biological components of carbon uptake by the ocean are also changing, with observations of changing net primary productivity (NPP) in equatorial and coastal upwelling systems (*medium confidence*) (Lluch-Cota et al., 2014; Sydeman et al., 2014; Bakun et al., 2015), as well as subtropical gyre systems (*low confidence*) (Signorini et al., 2015). There is general agreement that NPP will decline as ocean warming and acidification increase (*medium confidence*) (Bopp et al., 2013; Boyd et al., 2014; Pörtner et al., 2014; Boyd, 2015).

Projected risks of impacts from reductions in carbon uptake, coastal protection and services contributing to coral reef recreation suggest a transition from moderate to high risks at 1.5°C and higher (*low confidence*). At 2°C, risks of impacts associated with changes to carbon uptake are high (*high confidence*), while the risks associated with reduced coastal protection and recreation on tropical coral reefs are high, especially given the vulnerability of this ecosystem type, and others (e.g., seagrass and mangroves), to climate change (*medium confidence*) (Figure 3.18). Coastal protection is a service provided by natural barriers such as mangroves, seagrass meadows, coral reefs, and other coastal ecosystems, and it is important for protecting human communities and infrastructure against the impacts associated with rising sea levels, larger waves and intensifying storms (*high confidence*) (Gutiérrez et al., 2012; Kennedy et al., 2013; Ferrario et al., 2014; Barbier, 2015; Cooper et al., 2016; Hauer et al., 2016; Narayan et al., 2016). Both natural and human coastal

protection have the potential to reduce these impacts (Fu and Song, 2017). Tropical coral reefs, for example, provide effective protection by dissipating about 97% of wave energy, with 86% of the energy being dissipated by reef crests alone (Ferrario et al., 2014; Narayan et al., 2016). Mangroves similarly play an important role in coastal protection, as well as providing resources for coastal communities,

but they are already under moderate risk of not keeping up with sea level rise due to climate change and to contributing factors, such as reduced sediment supply or obstacles to shoreward shifts (Saunders et al., 2014; Lovelock et al., 2015). This implies that coastal areas currently protected by mangroves may experience growing risks over time.

Risks for specific marine and coastal organisms, ecosystems and sectors

The key elements are presented here as a function of the risk level assessed between 1.5 and 2°C (Average global sea surface temperature).

Coastal and marine organisms

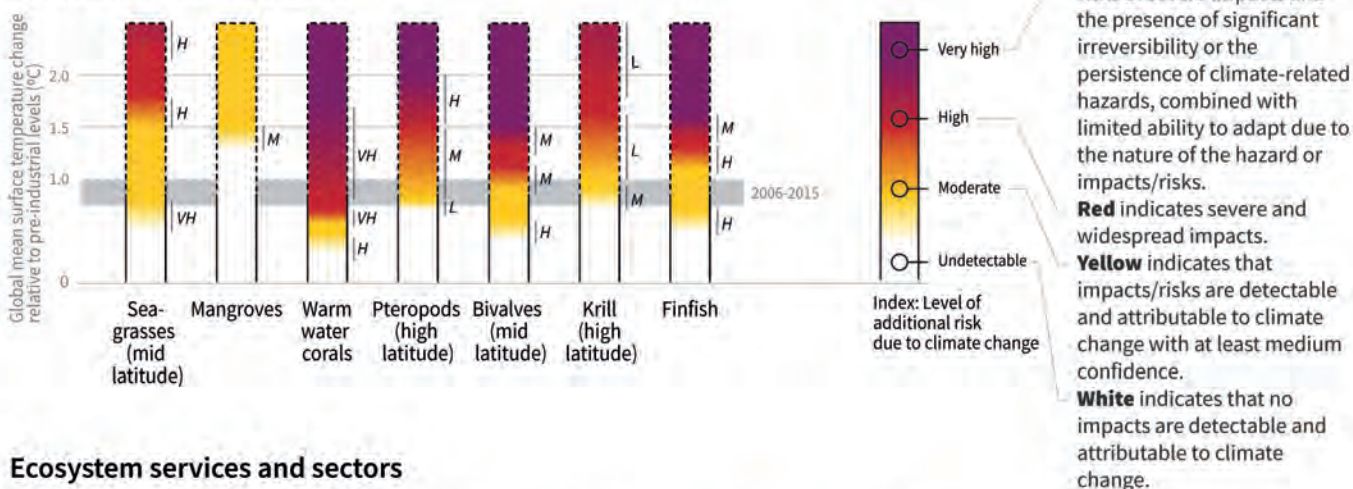


Figure 3.18 | Summary of additional risks of impacts from ocean warming (and associated climate change factors such as ocean acidification) for a range of ocean organisms, ecosystems and sectors at 1.0°C, 1.5°C and 2.0°C of warming of the average sea surface temperature (SST) relative to the pre-industrial period. The grey bar represents the range of GMST for the most recent decade: 2006–2015. The assessment of changing risk levels and associated confidence were primarily derived from the expert judgement of Gattuso et al. (2015) and the lead authors and relevant contributing authors of Chapter 3 (SR1.5), while additional input was received from the many reviewers of the ocean systems section of SR1.5. Notes: (i) The analysis shown here is not intended to be comprehensive. The examples of organisms, ecosystems and sectors included here are intended to illustrate the scale, types and projection of risks for representative natural and human systems. (ii) The evaluation of risks by experts did not consider genetic adaptation, acclimatization or human risk reduction strategies (mitigation and societal adaptation). (iii) As discussed elsewhere (Sections 3.3.10 and 3.4.4.5, Box 3.4; Gattuso et al., 2015), ocean acidification is also having impacts on organisms and ecosystems as carbon dioxide increases in the atmosphere. These changes are part of the responses reported here, although partitioning the effects of the two drivers is difficult at this point in time and hence was not attempted. (iv) Confidence levels for location of transition points between levels of risk (L = low, M = moderate, H = high and VH = very high) are assessed and presented here as in the accompanying study by Gattuso et al. (2015). Three transitions in risk were possible: W–Y (white to yellow), Y–R (yellow to red), and R–P (red to purple), with the colours corresponding to the level of additional risk posed by climate change. The confidence levels for these transitions were assessed, based on level of agreement and extent of evidence, and appear as letters associated with each transition (see key in diagram).

Tourism is one of the largest industries globally (Rosselló-Nadal, 2014; Markham et al., 2016; Spalding et al., 2017). A substantial part of the global tourist industry is associated with tropical coastal regions and islands, where tropical coral reefs and related ecosystems play important roles (Section 3.4.9.1) (*medium confidence*). Coastal tourism can be a dominant money earner in terms of foreign exchange for many countries, particularly small island developing states (SIDS) (Section 3.4.9.1, Box 3.5; Weatherdon et al., 2016; Spalding et al., 2017). The direct relationship between increasing global temperatures, intensifying storms, elevated thermal stress, and the loss of tropical coral reefs has raised concern about the risks of climate change for local economies and industries based on tropical coral reefs. Risks to coral reef recreational services from climate change are considered here, as well as in Box 3.5, Section 3.4.9 and Supplementary Material 3.SM.3.2.

Adaptations to the broad global changes in carbon uptake by the ocean are limited and are discussed later in this report with respect to changes in NPP and implications for fishing industries. These adaptation options are broad and indirect, and the only other solution at large scale is to reduce the entry of CO₂ into the ocean. Strategies for adapting to reduced coastal protection involve (a) avoidance of vulnerable areas and hazards, (b) managed retreat from threatened locations, and/or (c) accommodation of impacts and loss of services (Bell, 2012; André et al., 2016; Cooper et al., 2016; Mills et al., 2016; Raabe and Stumpf, 2016; Fu and Song, 2017). Within these broad options, there are some strategies that involve direct human intervention, such as coastal hardening and the construction of seawalls and artificial reefs (Rinkevich, 2014, 2015; André et al., 2016; Cooper et al., 2016; Narayan et al., 2016), while others exploit opportunities for increasing coastal protection by involving naturally occurring oyster banks, coral reefs, mangroves, seagrass and other ecosystems (UNEP-WCMC, 2006; Scyphers et al., 2011; Zhang et

al., 2012; Ferrario et al., 2014; Cooper et al., 2016). Natural ecosystems, when healthy, also have the ability to repair themselves after being damaged, which sets them apart from coastal hardening and other human structures that require constant maintenance (Barbier, 2015; Elliff and Silva, 2017). In general, recognizing and restoring coastal ecosystems may be more cost-effective than installing human structures, in that creating and maintaining structures is typically expensive (Temmerman et al., 2013; Mycoo, 2017).

Recent studies have increasingly stressed the need for coastal protection to be considered within the context of coastal land management, including protecting and ensuring that coastal ecosystems are able to undergo shifts in their distribution and abundance as climate change occurs (Clausen and Clausen, 2014; Martínez et al., 2014; Cui et al., 2015; André et al., 2016; Mills et al., 2016). Facilitating these changes will require new tools in terms of legal and financial instruments, as well as integrated planning that involves not only human communities and infrastructure, but also associated ecosystem responses and values (Bell, 2012; Mills et al., 2016). In this regard, the interactions between climate change, sea level rise and coastal disasters are increasingly being informed by models (Bosello and De Cian, 2014) with a widening appreciation of the role of natural ecosystems as an alternative to hardened coastal structures (Cooper et al., 2016). Adaptation options for tropical coral reef recreation include: (i) protecting and improving biodiversity and ecological function by minimizing the impact of stresses unrelated to climate change (e.g., pollution and overfishing), (ii) ensuring adequate levels of coastal protection by supporting and repairing ecosystems that protect coastal regions, (iii) ensuring fair and equitable access to the economic opportunities associated with recreational activities, and (iv) seeking and protecting supplies of water for tourism, industry and agriculture alongside community needs.

Box 3.4 | Warm-Water (Tropical) Coral Reefs in a 1.5°C Warmer World

Warm-water coral reefs face very high risks (Figure 3.18) from climate change. A world in which global warming is restricted to 1.5°C above pre-industrial levels would be a better place for coral reefs than that of a 2°C warmer world, in which coral reefs would mostly disappear (Donner et al., 2005; Hoegh-Guldberg et al., 2014; Schleussner et al., 2016b; van Hooidonk et al., 2016; Frieler et al., 2017; Hughes et al., 2017a). Even with warming up until today (GMST for decade 2006–2015: 0.87°C; Chapter 1), a substantial proportion of coral reefs have experienced large-scale mortalities that have led to much reduced coral populations (Hoegh-Guldberg et al., 2014). In the last three years alone (2016–2018), large coral reef systems such as the Great Barrier Reef (Australia) have lost as much as 50% of their shallow water corals (Hughes et al., 2017b).

Coral-dominated reefs are found along coastlines between latitudes 30°S and 30°N, where they provide habitat for over a million species (Reaka-Kudla, 1997) and food, income, coastal protection, cultural context and many other services for millions of people in tropical coastal areas (Burke et al., 2011; Cinner et al., 2012; Kennedy et al., 2013; Pendleton et al., 2016). Ultimately, coral reefs are underpinned by a mutualistic symbiosis between reef-building corals and dinoflagellates from the genus *Symbiodinium* (Hoegh-Guldberg et al., 2017). Warm-water coral reefs are found down to depths of 150 m and are dependent on light, making them distinct from the cold deep-water reef systems that extend down to depths of 2000 m or more. The difficulty in accessing deep-water reefs also means that the literature on the impacts of climate change on these systems is very limited by comparison to those on warm-water coral reefs (Hoegh-Guldberg et al., 2017). Consequently, this Box focuses on the impacts of climate change on warm-water (tropical) coral reefs, particularly with respect to their prospects under average global surface temperatures of 1.5°C and 2°C above the pre-industrial period.

Box 3.4 (continued)

The distribution and abundance of coral reefs has decreased by approximately 50% over the past 30 years (Gardner et al., 2005; Bruno and Selig, 2007; De'ath et al., 2012) as a result of pollution, storms, overfishing and unsustainable coastal development (Burke et al., 2011; Halpern et al., 2015; Cheal et al., 2017). More recently, climate change (i.e., heat stress; Hoegh-Guldberg, 1999; Baker et al., 2008; Spalding and Brown, 2015; Hughes et al., 2017b) has emerged as the greatest threat to coral reefs, with temperatures of just 1°C above the long-term summer maximum for an area (reference period 1985–1993) over 4–6 weeks being enough to cause mass coral bleaching (loss of the symbionts) and mortality (*very high confidence*) (WGII AR5, Box 18-2; Cramer et al., 2014). Ocean warming and acidification can also slow growth and calcification, making corals less competitive compared to other benthic organisms such as macroalgae or seaweeds (Dove et al., 2013; Reyes-Nivia et al., 2013, 2014). As corals disappear, so do fish and many other reef-dependent species, which directly impacts industries such as tourism and fisheries, as well as the livelihoods for many, often disadvantaged, coastal people (Wilson et al., 2006; Graham, 2014; Graham et al., 2015; Cinner et al., 2016; Pendleton et al., 2016). These impacts are exacerbated by increasingly intense storms (Section 3.3.6), which physically destroy coral communities and hence reefs (Cheal et al., 2017), and by ocean acidification (Sections 3.3.10 and 3.4.4.5), which can weaken coral skeletons, contribute to disease, and slow the recovery of coral communities after mortality events (*low to medium confidence*) (Gardner et al., 2005; Dove et al., 2013; Kennedy et al., 2013; Webster et al., 2013; Hoegh-Guldberg, 2014b; Anthony, 2016). Ocean acidification also leads to enhanced activity by decalcifying organisms such as excavating sponges (Kline et al., 2012; Dove et al., 2013; Fang et al., 2013, 2014; Reyes-Nivia et al., 2013, 2014).

The predictions of back-to-back bleaching events (Hoegh-Guldberg, 1999) have become the reality in the summers of 2016–2017 (e.g., Hughes et al., 2017b), as have projections of declining coral abundance (*high confidence*). Models have also become increasingly capable and are currently predicting the large-scale loss of coral reefs by mid-century under even low-emissions scenarios (Hoegh-Guldberg, 1999; Donner et al., 2005; Donner, 2009; van Hooidonk and Huber, 2012; Frieler et al., 2013; Hoegh-Guldberg et al., 2014; van Hooidonk et al., 2016). Even achieving emissions reduction targets consistent with the ambitious goal of 1.5°C of global warming under the Paris Agreement will result in the further loss of 70–90% of reef-building corals compared to today, with 99% of corals being lost under warming of 2°C or more above the pre-industrial period (Frieler et al., 2013; Hoegh-Guldberg, 2014b; Hoegh-Guldberg et al., 2014; Schleussner et al., 2016b; Hughes et al., 2017a).

The assumptions underpinning these assessments are considered to be highly conservative. In some cases, 'optimistic' assumptions in models include rapid thermal adaptation by corals of 0.2°C–1°C per decade (Donner et al., 2005) or 0.4°C per decade (Schleussner et al., 2016b), as well as very rapid recovery rates from impacts (e.g., five years in the case of Schleussner et al., 2016b). Adaptation to climate change at these high rates, has not been documented, and recovery from mass mortality tends to take much longer (>15 years; Baker et al., 2008). Probability analysis also indicates that the underlying increases in sea temperatures that drive coral bleaching and mortality are 25% less likely under 1.5°C when compared to 2°C (King et al., 2017). Spatial differences between the rates of heating suggest the possibility of temporary climate refugia (Caldeira, 2013; van Hooidonk et al., 2013; Cacciapaglia and van Woesik, 2015; Keppel and Kavousi, 2015), which may play an important role in terms of the regeneration of coral reefs, especially if these refuges are protected from risks unrelated to climate change. Locations at higher latitudes are reporting the arrival of reef-building corals, which may be valuable in terms of the role of limited refugia and coral reef structures but will have low biodiversity (*high confidence*) when compared to present-day tropical reefs (Kersting et al., 2017). Similarly, deep-water (30–150 m) or mesophotic coral reefs (Bongaerts et al., 2010; Holstein et al., 2016) may play an important role because they avoid shallow water extremes (i.e., heat and storms) to some extent, although the ability of these ecosystems to assist in repopulating damaged shallow water areas may be limited (Bongaerts et al., 2017).

Given the sensitivity of corals to heat stress, even short periods of overshoot (i.e., decades) are expected to be extremely damaging to coral reefs. Losing 70–90% of today's coral reefs, however, will remove resources and increase poverty levels across the world's tropical coastlines, highlighting the key issue of equity for the millions of people that depend on these valuable ecosystems (Cross-Chapter Box 6; Spalding et al., 2014; Halpern et al., 2015). Anticipating these challenges to food and livelihoods for coastal communities will become increasingly important, as will adaptation options, such as the diversification of livelihoods and the development of new sustainable industries, to reduce the dependency of coastal communities on threatened ecosystems such as coral reefs (Cinner et al., 2012, 2016; Pendleton et al., 2016). At the same time, coastal communities will need to pre-empt changes to other services provided by coral reefs such as coastal protection (Kennedy et al., 2013; Hoegh-Guldberg et al., 2014; Pörtner et al., 2014; Gattuso et al., 2015). Other threats and challenges to coastal living, such as sea level rise, will amplify challenges from declining coral reefs, specially for SIDS and low-lying tropical nations. Given the scale and cost of these interventions, implementing them earlier rather than later would be expedient.

3.4.5 Coastal and Low-Lying Areas, and Sea Level Rise

Sea level rise (SLR) is accelerating in response to climate change (Section 3.3.9; Church et al., 2013) and will produce significant impacts (*high confidence*). In this section, impacts and projections of SLR are reported at global and city scales (Sections 3.4.5.1 and 3.4.5.2) and for coastal systems (Sections 3.4.5.3 to 3.4.5.6). For some sectors, there is a lack of precise evidence of change at 1.5°C and 2°C of global warming. Adaptation to SLR is discussed in Section 3.4.5.7.

3.4.5.1 Global / sub-global scale

Sea level rise (SLR) and other oceanic climate changes are already resulting in salinization, flooding, and erosion and in the future are projected to affect human and ecological systems, including health, heritage, freshwater availability, biodiversity, agriculture, fisheries and other services, with different impacts seen worldwide (*high confidence*). Owing to the commitment to SLR, there is an overlapping uncertainty in projections at 1.5°C and 2°C (Schleussner et al., 2016b; Sanderson et al., 2017; Goodwin et al., 2018; Mengel et al., 2018; Nicholls et al., 2018; Rasmussen et al., 2018) and about 0.1 m difference in global mean sea level (GMSL) rise between 1.5°C and 2°C worlds in the year 2100 (Section 3.3.9, Table 3.3). Exposure and impacts at 1.5°C and 2°C differ at different time horizons (Schleussner et al., 2016b; Brown et al., 2018a, b; Nicholls et al., 2018; Rasmussen et al., 2018). However, these are distinct from impacts associated with higher increases in temperature (e.g., 4°C or more, as discussed in Brown et al., 2018a) over centennial scales. The benefits of climate change mitigation reinforce findings of earlier IPCC reports (e.g., Wong et al., 2014).

Table 3.3 shows the land and people exposed to SLR (assuming there is no adaptation or protection at all) using the Dynamic Interactive Vulnerability Assessment (DIVA) model (extracted from Brown et al., 2018a and Goodwin et al., 2018; see also Supplementary Material 3.SM, Table 3.SM.4). Thus, exposure increases even with temperature stabilization. The exposed land area is projected to at least double by 2300 using a RCP8.5 scenario compared with a mitigation scenario (Brown et al., 2018a). In the 21st century, land area exposed to sea level rise (assuming there is no adaptation or protection at all) is projected to be at least an order of magnitude larger than the cumulative land loss due to submergence (which takes into account defences) (Brown et al., 2016, 2018a) regardless of the SLR scenario applied. Slower rates of rise due to climate change mitigation may provide a greater opportunity for adaptation (*medium confidence*), which could substantially reduce impacts.

In agreement with the assessment in WGII AR5 Section 5.4.3.1 (Wong et al., 2014), climate change mitigation may reduce or delay coastal exposure and impacts (*very high confidence*). Adaptation has the potential to substantially reduce risk through a portfolio of available options (Sections 5.4.3.1 and 5.5 of Wong et al., 2014; Sections 6.4.2.3 and 6.6 of Nicholls et al., 2007). At 1.5°C in 2100, 31–69 million people (2010 population values) worldwide are projected to be exposed to flooding, assuming no adaptation or protection at all, compared with 32–79 million people (2010 population values) at 2°C in 2100 (Supplementary Material 3.SM, Table 3.SM.4; Rasmussen et al., 2018). As a result, up to 10.4 million more people would be exposed to sea

level rise at 2°C compared with 1.5°C in 2100 (*medium confidence*). With a 1.5°C stabilization scenario in 2100, 62.7 million people per year are at risk from flooding, with this value increasing to 137.6 million people per year in 2300 (50th percentile, average across SSP1–5, no socio-economic change after 2100). These projections assume that no upgrade to current protection levels occurs (Nicholls et al., 2018). The number of people at risk increases by approximately 18% in 2030 if a 2°C scenario is used and by 266% in 2300 if an RCP8.5 scenario is considered (Nicholls et al., 2018). Through prescribed IPCC Special Report on Emissions Scenarios (SRES) SLR scenarios, Arnell et al. (2016) also found that the number of people exposed to flooding increased substantially at warming levels higher than 2°C, assuming no adaptation beyond current protection levels. Additionally, impacts increased in the second half of the 21st century.

Coastal flooding is projected to cost thousands of billions of USD annually, with damage costs under constant protection estimated at 0.3–5.0% of global gross domestic product (GDP) in 2100 under an RCP2.6 scenario (Hinkel et al., 2014). Risks are projected to be highest in South and Southeast Asia, assuming there is no upgrade to current protection levels, for all levels of climate warming (Arnell et al., 2016; Brown et al., 2016). Countries with at least 50 million people exposed to SLR (assuming no adaptation or protection at all) based on a 1,280 Pg C emissions scenario (approximately a 1.5°C temperature rise above today's level) include China, Bangladesh, Egypt, India, Indonesia, Japan, Philippines, United States and Vietnam (Clark et al., 2016). Rasmussen et al. (2018) and Brown et al. (2018a) project that similar countries would have high exposure to SLR in the 21st century using 1.5°C and 2°C scenarios. Thus, there is *high confidence* that SLR will have significant impacts worldwide in this century and beyond.

3.4.5.2 Cities

Observations of the impacts of SLR in cities are difficult to record because multiple drivers of change are involved. There are observations of ongoing and planned adaptation to SLR and extreme water levels in some cities (Araos et al., 2016; Nicholls et al., 2018), whilst other cities have yet to prepare for these impacts (*high confidence*) (see Section 3.4.8 and Cross-Chapter Box 9 in Chapter 4). There are limited observations and analyses of how cities will cope with higher and/or multi-centennial SLR, with the exception of Amsterdam, New York and London (Nicholls et al., 2018).

Coastal urban areas are projected to see more extreme water levels due to rising sea levels, which may lead to increased flooding and damage of infrastructure from extreme events (unless adaptation is undertaken), plus salinization of groundwater. These impacts may be enhanced through localized subsidence (Wong et al., 2014), which causes greater relative SLR. At least 136 megacities (port cities with a population greater than 1 million in 2005) are at risk from flooding due to SLR (with magnitudes of rise possible under 1.5°C or 2°C in the 21st century, as indicated in Section 3.3.9) unless further adaptation is undertaken (Hanson et al., 2011; Hallegatte et al., 2013). Many of these cities are located in South and Southeast Asia (Hallegatte et al., 2013; Cazenave and Cozannet, 2014; Clark et al., 2016; Jevrejeva et al., 2016). Jevrejeva et al. (2016) projected that more than 90% of global coastlines could experience SLR greater than 0.2 m with 2°C

of warming by 2040 (RCP8.5). However, for scenarios where 2°C is stabilized or occurs later in time, this figure is likely to differ because of the commitment to SLR. Raising existing dikes helps protect against SLR, substantially reducing risks, although other forms of adaptation exist. By 2300, dike heights under a non-mitigation scenario (RCP8.5) could be more than 2 m higher (on average for 136 megacities) than under climate change mitigation scenarios at 1.5°C or 2°C (Nicholls et al., 2018). Thus, rising sea levels commit coastal cities to long-term adaptation (*high confidence*).

3.4.5.3 Small islands

Qualitative physical observations of SLR (and other stresses) include inundation of parts of low-lying islands, land degradation due to saltwater intrusion in Kiribati and Tuvalu (Wairiu, 2017), and shoreline change in French Polynesia (Yates et al., 2013), Tuvalu (Kench et al., 2015, 2018) and Hawaii (Romine et al., 2013). Observations, models and other evidence indicate that unconstrained Pacific atolls have kept pace with SLR, with little reduction in size or net gain in land (Kench et al., 2015, 2018; McLean and Kench, 2015; Beetham et al., 2017). Whilst islands are highly vulnerable to SLR (*high confidence*), they are also reactive to change. Small islands are impacted by multiple climatic stressors, with SLR being a more important stressor to some islands than others (Sections 3.4.10, 4.3.5.6, 5.2.1, 5.5.3.3, Boxes 3.5, 4.3 and 5.3).

Observed adaptation to multiple drivers of coastal change, including SLR, includes retreat (migration), accommodation and defence. Migration (internal and international) has always been important on small islands (Farbotko and Lazrus, 2012; Weir et al., 2017), with changing environmental and weather conditions being just one factor in the choice to migrate (Sections 3.4.10, 4.3.5.6 and 5.3.2; Campbell and Warrick, 2014). Whilst flooding may result in migration or relocation, for example in Vunidogoloa, Fiji (McNamara and Des Combes, 2015; Gharbaoui and Blocher, 2016) and the Solomon Islands (Albert et al., 2017), in situ adaptation may be tried or preferred, for example stilted housing or raised floors in Tubigon, Bohol, Philippines (Jamero et al., 2017), raised roads and floors in Batasan and Ubay, Philippines (Jamero et al., 2018), and raised platforms for faluw in Leang, Federated States of Micronesia (Nunn et al., 2017). Protective features, such as seawalls or beach nourishment, are observed to locally reduce erosion and flood risk but can have other adverse implications (Sovacool, 2012; Mycoo, 2014, 2017; Nurse et al., 2014; AR5 Section 29.6.22).

There is a lack of precise, quantitative studies of projected impacts of SLR at 1.5°C and 2°C. Small islands are projected to be at risk and very sensitive to coastal climate change and other stressors (*high confidence*) (Nurse et al., 2014; Benjamin and Thomas, 2016; Ourbak and Magnan, 2017; Brown et al., 2018a; Nicholls et al., 2018; Rasmussen et al., 2018; AR5 Sections 29.3 and 29.4), such as oceanic warming, SLR (resulting in salinization, flooding and erosion), cyclones and mass coral bleaching and mortality (Section 3.4.4, Boxes 3.4 and 3.5). These impacts can have significant socio-economic and ecological implications, such as on health, agriculture and water resources, which in turn have impacts on livelihoods (Sovacool, 2012; Mycoo, 2014, 2017; Nurse et al., 2014). Combinations of drivers causing adverse impacts are important. For example, Storlazzi et al. (2018) found that

the impacts of SLR and wave-induced flooding (within a temperature horizon equivalent of 1.5°C), could affect freshwater availability on Roi-Namur, Marshall Islands, but is also dependent on other extreme weather events. Freshwater resources may also be affected by a 0.40 m rise in sea level (which may be experienced with a 1.5°C warming) in other Pacific atolls (Terry and Chui, 2012). Whilst SLR is a major hazard for atolls, islands reaching higher elevations are also threatened given that there is often a lot of infrastructure located near the coast (*high confidence*) (Kumar and Taylor, 2015; Nicholls et al., 2018). Tens of thousands of people on small islands are exposed to SLR (Rasmussen et al., 2018). Giardino et al. (2018) found that hard defence structures on the island of Ebeye in the Marshall Islands were effective in reducing damage due to SLR at 1.5°C and 2°C. Additionally, damage was also reduced under mitigation scenarios compared with non-mitigation scenarios. In Jamaica and St Lucia, SLR and extreme sea levels are projected to threaten transport system infrastructure at 1.5°C unless further adaptation is undertaken (Monioudi et al., 2018). Slower rates of SLR will provide a greater opportunity for adaptation to be successful (*medium confidence*), but this may not be substantial enough on islands with a very low mean elevation. Migration and/or relocation may be an adaptation option (Section 3.4.10). Thomas and Benjamin (2017) highlight three areas of concern in the context of loss and damage at 1.5°C: a lack of data, gaps in financial assessments, and a lack of targeted policies or mechanisms to address these issues (Cross-Chapter Box 12 in Chapter 5). Small islands are projected to remain vulnerable to SLR (*high confidence*).

3.4.5.4 Deltas and estuaries

Observations of SLR and human influence are felt through salinization, which leads to mixing in deltas and estuaries, aquifers, leading to flooding (also enhanced by precipitation and river discharge), land degradation and erosion. Salinization is projected to impact freshwater sources and pose risks to ecosystems and human systems (Section 5.4; Wong et al., 2014). For instance, in the Delaware River estuary on the east coast of the USA, upward trends of salinity (measured since the 1900s), accounting for the effects of streamflow and seasonal variations, have been detected and SLR is a potential cause (Ross et al., 2015).

Z. Yang et al. (2015) found that future climate scenarios for the USA (A1B 1.6°C and B1 2°C in the 2040s) had a greater effect on salinity intrusion than future land-use/land-cover change in the Snohomish River estuary in Washington state (USA). This resulted in a shift in the salinity both upstream and downstream in low flow conditions. Projecting impacts in deltas needs an understanding of both fluvial discharge and SLR, making projections complex because the drivers operate on different temporal and spatial scales (Zaman et al., 2017; Brown et al., 2018b). The mean annual flood depth when 1.5°C is first projected to be reached in the Ganges-Brahmaputra delta may be less than the most extreme annual flood depth seen today, taking into account SLR, surges, tides, bathymetry and local river flows (Brown et al., 2018b). Further, increased river salinity and saline intrusion in the Ganges-Brahmaputra-Meghna is likely with 2°C of warming (Zaman et al., 2017). Salinization could impact agriculture and food security (Cross-Chapter Box 6 in this chapter). For 1.5°C or 2°C stabilization conditions in 2200 or 2300 plus surges, a minimum of 44% of the

Bangladeshi Ganges-Brahmaputra, Indian Bengal, Indian Mahanadi and Ghanese Volta delta land area (without defences) would be exposed unless sedimentation occurs (Brown et al., 2018b). Other deltas are similarly vulnerable. SLR is only one factor affecting deltas, and assessment of numerous geophysical and anthropogenic drivers of geomorphic change is important (Tessler et al., 2018). For example, dike building to reduce flooding and dam building (Gupta et al., 2012) restricts sediment movement and deposition, leading to enhanced subsidence, which can occur at a greater rate than SLR (Auerbach et al., 2015; Takagi et al., 2016). Although dikes remain essential for reducing flood risk today, promoting sedimentation is an advisable strategy (Brown et al., 2018b) which may involve nature-based solutions. Transformative decisions regarding the extent of sediment restrictive infrastructure may need to be considered over centennial scales (Brown et al., 2018b). Thus, in a 1.5°C or 2°C warmer world, deltas, which are home to millions of people, are expected to be highly threatened from SLR and localized subsidence (*high confidence*).

3.4.5.5 Wetlands

Observations indicate that wetlands, such as saltmarshes and mangrove forests, are disrupted by changing conditions (Sections 3.4.4.8; Wong et al., 2014; Lovelock et al., 2015), such as total water levels and sediment availability. For example, saltmarshes in Connecticut and New York, USA, measured from 1900 to 2012, have accreted with SLR but have lost marsh surface relative to tidal datums, leading to increased marsh flooding and further accretion (Hill and Anisfeld, 2015). This change stimulated marsh carbon storage and aided climate change mitigation.

Salinization may lead to shifts in wetland communities and their ecosystem functions (Herbert et al., 2015). Some projections of wetland change, with magnitudes (but not necessarily rates or timing) of SLR analogous to 1.5°C and 2°C of global warming, indicate a net loss of wetlands in the 21st century (e.g., Blankespoor et al., 2014; Cui et al., 2015; Arnell et al., 2016; Crosby et al., 2016), whilst others report a net gain with wetland transgression (e.g., Raabe and Stumpf, 2016 in the Gulf of Mexico). However, the feedback between wetlands and sea level is complex, with parameters such as a lack of accommodation space restricting inland migration, or sediment supply and feedbacks between plant growth and geomorphology (Kirwan and Megonigal, 2013; Ellison, 2014; Martínez et al., 2014; Spencer et al., 2016) still being explored. Reducing global warming from 2°C to 1.5°C will deliver long-term benefits, with natural sedimentation rates more likely keep up with SLR. It remains unclear how wetlands will respond and under what conditions (including other climate parameters) to a global temperature rise of 1.5°C and 2°C. However, they have great potential to aid and benefit climate change mitigation and adaptation (*medium confidence*) (Sections 4.3.2.2 and 4.3.2.3).

3.4.5.6 Other coastal settings

Numerous impacts have not been quantified at 1.5°C or 2°C but remain important. This includes systems identified in WGII AR5 (AR5 – Section 5.4 of Wong et al., 2014), such as beaches, barriers, sand dunes, rocky coasts, aquifers, lagoons and coastal ecosystems (for the last system, see Section 3.4.4.12). For example, SLR potentially affects erosion and accretion, and therefore sediment movement, instigating shoreline

change (Section 5.4.2.1 of Wong et al., 2014), which could affect land-based ecosystems. Global observations indicate no overall clear effect of SLR on shoreline change (Le Cozannet et al., 2014), as it is highly site specific (e.g., Romine et al., 2013). Infrastructure and geological constraints reduce shoreline movement, causing coastal squeeze. In Japan, for example, SLR is projected to cause beach losses under an RCP2.6 scenario, which will worsen under RCP8.5 (Udo and Takeda, 2017). Further, compound flooding (the combined risk of flooding from multiple sources) has increased significantly over the past century in major coastal cities (Wahl et al., 2015) and is likely to increase with further development and SLR at 1.5°C and 2°C unless adaptation is undertaken. Thus, overall SLR will have a wide range of adverse effects on coastal zones (*medium confidence*).

3.4.5.7 Adapting to coastal change

Adaptation to coastal change from SLR and other drivers is occurring today (*high confidence*) (see Cross-Chapter Box 9 in Chapter 4), including migration, ecosystem-based adaptation, raising infrastructure and defences, salt-tolerant food production, early warning systems, insurance and education (Section 5.4.2.1 of Wong et al., 2014). Climate change mitigation will reduce the rate of SLR this century, decreasing the need for extensive and, in places, immediate adaptation. Adaptation will reduce impacts in human settings (*high confidence*) (Hinkel et al., 2014; Wong et al., 2014), although there is less certainty for natural ecosystems (Sections 4.3.2 and 4.3.3.3). While some ecosystems (e.g., mangroves) may be able to move shoreward as sea levels increase, coastal development (e.g., coastal building, seawalls and agriculture) often interrupt these transitions (Saunders et al., 2014). Options for responding to these challenges include reducing the impact of other stresses such as those arising from tourism, fishing, coastal development and unsustainable aquaculture/agriculture. In some cases, restoration of coastal habitats and ecosystems can be a cost-effective way of responding to changes arising from increasing levels of exposure from rising sea levels, changes in storm conditions, coastal inundation and salinization (Arkema et al., 2013; Temmerman et al., 2013; Ferrario et al., 2014; Hinkel et al., 2014; Spalding et al., 2014; Elliff and Silva, 2017).

Since AR5, planned and autonomous adaptation and forward planning have become more widespread (Araos et al., 2016; Nicholls et al., 2018), but continued efforts are required as many localities are in the early stages of adapting or are not adapting at all (Cross-Chapter Box 9 in Chapter 4; Araos et al., 2016). This is region and sub-sector specific, and also linked to non-climatic factors (Ford et al., 2015; Araos et al., 2016; Lesnikowski et al., 2016). Adaptation pathways (e.g., Ranger et al., 2013; Barnett et al., 2014; Rosenzweig and Solecki, 2014; Buurman and Babovic, 2016) assist long-term planning but are not widespread practices despite knowledge of long-term risks (Section 4.2.2). Furthermore, human retreat and migration are increasingly being considered as an adaptation response (Hauer et al., 2016; Geisler and Currens, 2017), with a growing emphasis on green adaptation. There are few studies on the adaptation limits to SLR where transformation change may be required (AR5-Section 5.5 of Wong et al., 2014; Nicholls et al., 2015). Sea level rise poses a long-term threat (Section 3.3.9), and adaptation will remain essential at the centennial scale under 1.5°C and 2°C of warming (*high confidence*).

Table 3.3 | Land and people exposed to sea level rise (SLR), assuming no protection at all. Extracted from Brown et al. (2018a) and Goodwin et al. (2018). SSP: Shared Socio-Economic Pathway; wrt: with respect to; *:Population held constant at 2100 level.

Climate scenario	Impact factor, assuming there is no adaptation or protection at all (50th, [5th-95th percentiles])	Year			
		2050	2100	2200	2300
1.5°C	Temperature rise wrt 1850–1900 (°C)	1.71 (1.44–2.16)	1.60 (1.26–2.33)	1.41 (1.15–2.10)	1.32 (1.12–1.81)
	SLR (m) wrt 1986–2005	0.20 (0.14–0.29)	0.40 (0.26–0.62)	0.73 (0.47–1.25)	1.00 (0.59–1.55)
	Land exposed (x10 ³ km ²)	574 [558–597]	620 [575–669]	666 [595–772]	702 [666–853]
	People exposed, SSP1–5 (millions)	127.9–139.0 [123.4–134.0, 134.5–146.4]	102.7–153.5 [94.8–140.7, 102.7–153.5]	--	133.8–207.1 [112.3–169.6, 165.2–263.4]*
2°C	Temperature rise wrt 1850–1900 (°C)	1.76 (1.51–2.16)	2.03 (1.72–2.64)	1.90 (1.66–2.57)	1.80 (1.60–2.20)
	SLR (m) wrt 1986–2005	0.20 (0.14–0.29)	0.46 (0.30–0.69)	0.90 (0.58–1.50)	1.26 (0.74–1.90)
	Land exposed (x10 ³ km ²)	575 [558–598]	637 [585–686]	705 [618–827]	767 [642–937]
	People exposed, SSP1–5 (millions)	128.1–139.2 [123.6–134.2, 134.7–146.6]	105.5–158.1 [97.0–144.1, 118.1–179.0]	--	148.3–233.0 [120.3–183.4, 186.4–301.8]*

Box 3.5 | Small Island Developing States (SIDS)

Global warming of 1.5°C is expected to prove challenging for small island developing states (SIDS) that are already experiencing impacts associated with climate change (*high confidence*). At 1.5°C, compounding impacts from interactions between climate drivers may contribute to the loss of, or change in, critical natural and human systems (*medium to high confidence*). There are a number of reduced risks at 1.5°C versus 2°C, particularly when coupled with adaptation efforts (*medium to high confidence*).

Changing climate hazards for SIDS at 1.5°C

Mean surface temperature is projected to increase in SIDS at 1.5°C of global warming (*high confidence*). The Caribbean region will experience 0.5°C–1.5°C of warming compared to a 1971–2000 baseline, with the strongest warming occurring over larger land masses (Taylor et al., 2018). Under the Representative Concentration Pathway (RCP)2.6 scenario, the western tropical Pacific is projected to experience warming of 0.5°C–1.7°C relative to 1961–1990. Extreme temperatures will also increase, with potential for elevated impacts as a result of comparably small natural variability (Reyer et al., 2017a). Compared to the 1971–2000 baseline, up to 50% of the year is projected to be under warm spell conditions in the Caribbean at 1.5°C, with a further increase of up to 70 days at 2°C (Taylor et al., 2018).

Changes in precipitation patterns, freshwater availability and drought sensitivity differ among small island regions (*medium to high confidence*). Some western Pacific islands and those in the northern Indian Ocean may see increased freshwater availability, while islands in most other regions are projected to see a substantial decline (Holding et al., 2016; Karnauskas et al., 2016). For several SIDS, approximately 25% of the overall freshwater stress projected under 2°C at 2030 could be avoided by limiting global warming to 1.5°C (Karnauskas et al., 2018). In accordance with an overall drying trend, an increasing drought risk is projected for Caribbean SIDS (Lehner et al., 2017), and moderate to extreme drought conditions are projected to be about 9% longer on average at 2°C versus 1.5°C for islands in this region (Taylor et al., 2018).

Projected changes in the ocean system at higher warming targets (Section 3.4.4), including potential changes in circulation (Section 3.3.7) and increases in both surface temperatures (Section 3.3.7) and ocean acidification (Section 3.3.10), suggest increasing risks for SIDS associated with warming levels close to and exceeding 1.5°C.

Differences in global sea level between 1.5°C and 2°C depend on the time scale considered and are projected to fully materialize only after 2100 (Section 3.3.9). Projected changes in regional sea level are similarly time dependent, but generally found to be above the global average for tropical regions including small islands (Kopp et al., 2014; Jevrejeva et al., 2016). Threats related to sea level rise (SLR) for SIDS, for example from salinization, flooding, permanent inundation, erosion and pressure on ecosystems, will therefore persist well beyond the 21st century even under 1.5°C of warming (Section 3.4.5.3; Nicholls et al., 2018). Prolonged interannual sea level inundations may increase throughout the tropical Pacific with ongoing warming and in the advent of an

Box 3.5 (continued)

increased frequency of extreme La Niña events, exacerbating coastal impacts of projected global mean SLR (Widlansky et al., 2015). Changes to the frequency of extreme El Niño and La Niña events may also increase the frequency of droughts and floods in South Pacific islands (Box 4.2, Section 3.5.2; Cai et al., 2012).

Extreme precipitation in small island regions is often linked to tropical storms and contributes to the climate hazard (Khouakhi et al., 2017). Similarly, extreme sea levels for small islands, particularly in the Caribbean, are linked to tropical cyclone occurrence (Khouakhi and Villarini, 2017). Under a 1.5°C stabilization scenario, there is a projected decrease in the frequency of weaker tropical storms and an increase in the number of intense cyclones (Section 3.3.6; Wehner et al., 2018a). There are not enough studies to assess differences in tropical cyclone statistics for 1.5°C versus 2°C (Section 3.3.6). There are considerable differences in the adaptation responses to tropical cyclones across SIDS (Cross-Chapter Box 11 in Chapter 4).

Impacts on key natural and human systems

Projected increases in aridity and decreases in freshwater availability at 1.5°C of warming, along with additional risks from SLR and increased wave-induced run-up, might leave several atoll islands uninhabitable (Storlazzi et al., 2015; Gosling and Arnell, 2016). Changes in the availability and quality of freshwater, linked to a combination of changes to climate drivers, may adversely impact SIDS' economies (White and Falkland, 2010; Terry and Chui, 2012; Holding and Allen, 2015; Donk et al., 2018). Growth-rate projections based on temperature impacts alone indicate robust negative impacts on gross domestic product (GDP) per capita growth for SIDS (Sections 3.4.7.1, 3.4.9.1 and 3.5.4.9; Pretis et al., 2018). These impacts would be reduced considerably under 1.5°C but may be increased by escalating risks from climate-related extreme weather events and SLR (Sections 3.4.5.3, 3.4.9.4 and 3.5.3).

Marine systems and associated livelihoods in SIDS face higher risks at 2°C compared to 1.5°C (*medium to high confidence*). Mass coral bleaching and mortality are projected to increase because of interactions between rising ocean temperatures, ocean acidification, and destructive waves from intensifying storms (Section 3.4.4 and 5.2.3, Box 3.4). At 1.5°C, approximately 70–90% of global coral reefs are projected to be at risk of long-term degradation due to coral bleaching, with these values increasing to 99% at 2°C (Frieler et al., 2013; Schleussner et al., 2016b). Higher temperatures are also related to an increase in coral disease development, leading to coral degradation (Maynard et al., 2015). For marine fisheries, limiting warming to 1.5°C decreases the risk of species extinction and declines in maximum catch potential, particularly for small islands in tropical oceans (Cheung et al., 2016a).

Long-term risks of coastal flooding and impacts on populations, infrastructure and assets are projected to increase with higher levels of warming (*high confidence*). Tropical regions including small islands are expected to experience the largest increases in coastal flooding frequency, with the frequency of extreme water-level events in small islands projected to double by 2050 (Vitousek et al., 2017). Wave-driven coastal flooding risks for reef-lined islands may increase as a result of coral reef degradation and SLR (Quataert et al., 2015). Exposure to coastal hazards is particularly high for SIDS, with a significant share of population, infrastructure and assets at risk (Sections 3.4.5.3 and 3.4.9; Scott et al., 2012; Kumar and Taylor, 2015; Rhiney, 2015; Byers et al., 2018). Limiting warming to 1.5°C instead of 2°C would spare the inundation of lands currently home to 60,000 individuals in SIDS by 2150 (Rasmussen et al., 2018). However, such estimates do not consider shoreline response (Section 3.4.5) or adaptation.

Risks of impacts across sectors are projected to be higher at 1.5°C compared to the present, and will further increase at 2°C (*medium to high confidence*). Projections indicate that at 1.5°C there will be increased incidents of internal migration and displacement (Sections 3.5.5, 4.3.6 and 5.2.2; Albert et al., 2017), limited capacity to assess loss and damage (Thomas and Benjamin, 2017) and substantial increases in the risk to critical transportation infrastructure from marine inundation (Monioudi et al., 2018). The difference between 1.5°C and 2°C might exceed limits for normal thermoregulation of livestock animals and result in persistent heat stress for livestock animals in SIDS (Lallo et al., 2018).

At 1.5°C, limits to adaptation will be reached for several key impacts in SIDS, resulting in residual impacts, as well as loss and damage (Section 1.1.1, Cross-Chapter Box 12 in Chapter 5). Limiting temperature increase to 1.5°C versus 2°C is expected to reduce a number of risks, particularly when coupled with adaptation efforts that take into account sustainable development (Section 3.4.2 and 5.6.3.1, Box 4.3 and 5.3, Mycoo, 2017; Thomas and Benjamin, 2017). Region-specific pathways for SIDS exist to address climate change (Section 5.6.3.1, Boxes 4.6 and 5.3, Cross-Chapter Box 11 in Chapter 4).

3.4.6 Food, Nutrition Security and Food Production Systems (Including Fisheries and Aquaculture)

3.4.6.1 Crop production

Quantifying the observed impacts of climate change on food security and food production systems requires assumptions about the many non-climate variables that interact with climate change variables. Implementing specific strategies can partly or greatly alleviate the climate change impacts on these systems (Wei et al., 2017), whilst the degree of compensation is mainly dependent on the geographical area and crop type (Rose et al., 2016). Despite these uncertainties, recent studies confirm that observed climate change has already affected crop suitability in many areas, resulting in changes in the production levels of the main agricultural crops. These impacts are evident in many areas of the world, ranging from Asia (C. Chen et al., 2014; Sun et al., 2015; He and Zhou, 2016) to America (Cho and McCarl, 2017) and Europe (Ramirez-Cabral et al., 2016), and they particularly affect the typical local crops cultivated in specific climate conditions (e.g., Mediterranean crops like olive and grapevine, Moriondo et al., 2013a, b).

Temperature and precipitation trends have reduced crop production and yields, with the most negative impacts being on wheat and maize (Lobell et al., 2011), whilst the effects on rice and soybean yields are less clear and may be positive or negative (Kim et al., 2013; van Oort and Zwart, 2018). Warming has resulted in positive effects on crop yield in some high-latitude areas (Jaggard et al., 2007; Supit et al., 2010; Gregory and Marshall, 2012; C. Chen et al., 2014; Sun et al., 2015; He and Zhou, 2016; Daliakopoulos et al., 2017), and may make it possible to have more than one harvest per year (B. Chen et al., 2014; Sun et al., 2015). Climate variability has been found to explain more than 60% of the of maize, rice, wheat and soybean yield variations in the main global breadbaskets areas (Ray et al., 2015), with the percentage varying according to crop type and scale (Moore and Lobell, 2015; Kent et al., 2017). Climate trends also explain changes in the length of the growing season, with greater modifications found in the northern high-latitude areas (Qian et al., 2010; Mueller et al., 2015).

The rise in tropospheric ozone has already reduced yields of wheat, rice, maize and soybean by 3–16% globally (Van Dingenen et al., 2009). In some studies, increases in atmospheric CO₂ concentrations were found to increase yields by enhancing radiation and water use efficiencies (Elliott et al., 2014; Durand et al., 2018). In open-top chamber experiments with a combination of elevated CO₂ and 1.5°C of warming, maize and potato yields were observed to increase by 45.7% and 11%, respectively (Singh et al., 2013; Abebe et al., 2016). However, observations of trends in actual crop yields indicate that reductions as a result of climate change remain more common than crop yield increases, despite increased atmospheric CO₂ concentrations (Porter et al., 2014). For instance, McGrath and Lobell (2013) indicated that production stimulation at increased atmospheric CO₂ concentrations was mostly driven by differences in climate and crop species, whilst yield variability due to elevated CO₂ was only about 50–70% of the variability due to climate. Importantly, the faster growth rates induced by elevated CO₂ have been found to coincide with lower protein content in several important C3 cereal grains (Myers et al., 2014), although this may not always be the case for C4 grains, such as sorghum, under

drought conditions (De Souza et al., 2015). Elevated CO₂ concentrations of 568–590 ppm (a range that corresponds approximately to RCP6 in the 2080s and hence a warming of 2.3°C–3.3°C (van Vuuren et al., 2011a, AR5 WGI Table 12.2) alone reduced the protein, micronutrient and B vitamin content of the 18 rice cultivars grown most widely in Southeast Asia, where it is a staple food source, by an amount sufficient to create nutrition-related health risks for 600 million people (Zhu et al., 2018). Overall, the effects of increased CO₂ concentrations alone during the 21st century are therefore expected to have a negative impact on global food security (*medium confidence*).

Crop yields in the future will also be affected by projected changes in temperature and precipitation. Studies of major cereals showed that maize and wheat yields begin to decline with 1°C–2°C of local warming and under nitrogen stress conditions at low latitudes (*high confidence*) (Porter et al., 2014; Rosenzweig et al., 2014). A few studies since AR5 have focused on the impacts on cropping systems for scenarios where the global mean temperature increase is within 1.5°C. Schleussner et al. (2016b) projected that constraining warming to 1.5°C rather than 2°C would avoid significant risks of declining tropical crop yield in West Africa, Southeast Asia, and Central and South America. Ricke et al. (2016) highlighted that cropland stability declines rapidly between 1°C and 3°C of warming, whilst Bassu et al. (2014) found that an increase in air temperature negatively influences the modelled maize yield response by $-0.5 \text{ t ha}^{-1} \text{ °C}^{-1}$ and Challinor et al. (2014) reported similar effect for tropical regions. Niang et al. (2014) projected significantly lower risks to crop productivity in Africa at 1.5°C compared to 2°C of warming. Lana et al. (2017) indicated that the impact of temperature increases on crop failure of maize hybrids would be much greater as temperatures increase by 2°C compared to 1.5°C (*high confidence*). J. Huang et al. (2017) found that limiting warming to 1.5°C compared to 2°C would reduce maize yield losses over drylands. Although Rosenzweig et al. (2017, 2018) did not find a clear distinction between yield declines or increases in some breadbasket regions between the two temperature levels, they generally did find projections of decreasing yields in breadbasket regions when the effects of CO₂ fertilization were excluded. Iizumi et al. (2017) found smaller reductions in maize and soybean yields at 1.5°C than at 2°C of projected warming, higher rice production at 2°C than at 1.5°C, and no clear differences for wheat on a global mean basis. These results are largely consistent with those of other studies (Faye et al., 2018; Ruane et al., 2018). In the western Sahel and southern Africa, moving from 1.5°C to 2°C of warming has been projected to result in a further reduction of the suitability of maize, sorghum and cocoa cropping areas and yield losses, especially for C3 crops, with rainfall change only partially compensating these impacts (Läderach et al., 2013; World Bank, 2013; Sultan and Gaetani, 2016).

A significant reduction has been projected for the global production of wheat (by $6.0 \pm 2.9\%$), rice (by $3.2 \pm 3.7\%$), maize (by $7.4 \pm 4.5\%$), and soybean, (by 3.1%) for each degree Celsius increase in global mean temperature (Asseng et al., 2015; C. Zhao et al., 2017). Similarly, Li et al. (2017) indicated a significant reduction in rice yields for each degree Celsius increase, by about 10.3%, in the greater Mekong subregion (*medium confidence*; Cross-Chapter Box 6: Food Security in this chapter). Large rice and maize yield losses are to be expected in China, owing to climate extremes (*medium confidence*) (Wei et al., 2017; Zhang et al., 2017).

While not often considered, crop production is also negatively affected by the increase in both direct and indirect climate extremes. Direct extremes include changes in rainfall extremes (Rosenzweig et al., 2014), increases in hot nights (Welch et al., 2010; Okada et al., 2011), extremely high daytime temperatures (Schlenker and Roberts, 2009; Jiao et al., 2016; Lesk et al., 2016), drought (Jiao et al., 2016; Lesk et al., 2016), heat stress (Deryng et al., 2014; Betts et al., 2018), flooding (Betts et al., 2018; Byers et al., 2018), and chilling damage (Jiao et al., 2016), while indirect effects include the spread of pests and diseases (Jiao et al., 2014; van Bruggen et al., 2015), which can also have detrimental effects on cropping systems.

Taken together, the findings of studies on the effects of changes in temperature, precipitation, CO₂ concentration and extreme weather events indicate that a global warming of 2°C is projected to result in a greater reduction in global crop yields and global nutrition than global warming of 1.5°C (*high confidence*; Section 3.6).

3.4.6.2 Livestock production

Studies of climate change impacts on livestock production are few in number. Climate change is expected to directly affect yield quantity and quality (Notenbaert et al., 2017), as well as indirectly impacting the livestock sector through feed quality changes and spread of pests and diseases (Kipling et al., 2016) (*high confidence*). Increased warming and its extremes are expected to cause changes in physiological processes in livestock (i.e., thermal distress, sweating and high respiratory rates) (Mortola and Frappell, 2000) and to have detrimental effects on animal feeding, growth rates (André et al., 2011; Renaudeau et al., 2011; Collier and Gebremedhin, 2015) and reproduction (De Rensis et al., 2015). Wall et al. (2010) observed reduced milk yields and increased cow mortality as the result of heat stress on dairy cow production over some UK regions.

Further, a reduction in water supply might increase cattle water demand (Masike and Urich, 2008). Generally, heat stress can be responsible for domestic animal mortality increase and economic losses (Vitali et al., 2009), affecting a wide range of reproductive parameters (e.g., embryonic development and reproductive efficiency in pigs, Barati et al., 2008; ovarian follicle development and ovulation in horses, Mortensen et al., 2009). Much attention has also been dedicated to ruminant diseases (e.g., liver fluke, Fox et al., 2011; blue-tongue virus, Guis et al., 2012; foot-and-mouth disease (FMD), Brito et al. (2017); and zoonotic diseases, Njeru et al., 2016; Simulundu et al., 2017).

Climate change impacts on livestock are expected to increase. In temperate climates, warming is expected to lengthen the forage growing season but decrease forage quality, with important variations due to rainfall changes (Craine et al., 2010; Hatfield et al., 2011; Izaurralde et al., 2011). Similarly, a decrease in forage quality is expected for both natural grassland in France (Graux et al., 2013) and sown pastures in Australia (Perring et al., 2010). Water resource availability for livestock is expected to decrease owing to increased runoff and reduced groundwater resources. Increased temperature will likely induce changes in river discharge and the amount of water in basins, leading human and livestock populations to experience water stress, especially in the driest areas (i.e., sub-Saharan Africa and South Asia)

(*medium confidence*) (Palmer et al., 2008). Elevated temperatures are also expected to increase methane production (Knapp et al., 2014; M.A. Lee et al., 2017). Globally, a decline in livestock of 7–10% is expected at about 2°C of warming, with associated economic losses between \$9.7 and \$12.6 billion (Boone et al., 2018).

3.4.6.3 Fisheries and aquaculture production

Global fisheries and aquaculture contribute a total of 88.6 and 59.8 million tonnes of fish and other products annually (FAO, 2016), and play important roles in the food security of a large number of countries (McClanahan et al., 2015; Pauly and Charles, 2015) as well as being essential for meeting the protein demand of a growing global population (Cinner et al., 2012, 2016; FAO, 2016; Pendleton et al., 2016). A steady increase in the risks associated with bivalve fisheries and aquaculture at mid-latitudes is coincident with increases in temperature, ocean acidification, introduced species, disease and other drivers (Lacoue-Labarthe et al., 2016; Clements and Chopin, 2017; Clements et al., 2017; Parker et al., 2017). Sea level rise and storm intensification pose a risk to hatcheries and other infrastructure (Callaway et al., 2012; Weatherdon et al., 2016), whilst others risks are associated with the invasion of parasites and pathogens (Asplund et al., 2014; Castillo et al., 2017). Specific human strategies have reduced these risks, which are expected to be moderate under RCP2.6 and very high under RCP8.5 (Gattuso et al., 2015). The risks related to climate change for fin fish (Section 3.4.4) are producing a number of challenges for small-scale fisheries (e.g., Kittinger, 2013; Pauly and Charles, 2015; Bell et al., 2018). Recent literature from 2015 to 2017 has described growing threats from rapid shifts in the biogeography of key species (Poloczanska et al., 2013, 2016; Burrows et al., 2014; García Molinos et al., 2015) and the ongoing rapid degradation of key ecosystems such as coral reefs, seagrass and mangroves (Section 3.4.4, Box 3.4). The acceleration of these changes, coupled with non-climate stresses (e.g., pollution, overfishing and unsustainable coastal development), are driving many small-scale fisheries well below the sustainable harvesting levels required to maintain these resources as a source of food (McClanahan et al., 2009, 2015; Cheung et al., 2010; Pendleton et al., 2016). As a result, future scenarios surrounding climate change and global population growth increasingly project shortages of fish protein for many regions, such as the Pacific Ocean (Bell et al., 2013, 2018) and Indian Ocean (McClanahan et al., 2015). Mitigation of these risks involves marine spatial planning, fisheries repair, sustainable aquaculture, and the development of alternative livelihoods (Kittinger, 2013; McClanahan et al., 2015; Song and Chuenpagdee, 2015; Weatherdon et al., 2016). Other threats concern the increasing incidence of alien species and diseases (Kittinger et al., 2013; Weatherdon et al., 2016).

Risks of impacts related to climate change on low-latitude small-scale fin fisheries are moderate today but are expected to reach very high levels by 1.1°C of global warming. Projections for mid- to high-latitude fisheries include increases in fishery productivity in some cases (Cheung et al., 2013; Hollowed et al., 2013; Lam et al., 2014; FAO, 2016). These projections are associated with the biogeographical shift of species towards higher latitudes (Fossheim et al., 2015), which brings benefits as well as challenges (e.g., increased production yet a greater risk of disease and invasive species; *low confidence*). Factors underpinning

the expansion of fisheries production to high-latitude locations include warming, increased light levels and mixing due to retreating sea ice (Cheung et al., 2009), which result in substantial increases in primary productivity and fish harvesting in the North Pacific and North Atlantic (Hollowed and Sundby, 2014).

Present-day risks for mid-latitude bivalve fisheries and aquaculture become undetectable up to 1.1°C of global warming, moderate at 1.3°C, and moderate to high up to 1.9°C (Figure 3.18). For instance, Cheung et al. (2016a), simulating the loss in fishery productivity at 1.5°C, 2°C and 3.5°C above the pre-industrial period, found that the potential global catch for marine fisheries will *likely* decrease by more than three million metric tonnes for each degree of warming. Low-latitude fin-fish fisheries have higher risks of impacts, with risks being moderate under present-day conditions and becoming high above 0.9°C and very high at 2°C of global warming. High-latitude

fisheries are undergoing major transformations, and while production is increasing, present-day risk is moderate and is projected to remain moderate at 1.5°C and 2°C (Figure 3.18).

Adaptation measures can be applied to shellfish, large pelagic fish resources and biodiversity, and they include options such as protecting reproductive stages and brood stocks from periods of high ocean acidification (OA), stock selection for high tolerance to OA (*high confidence*) (Ekstrom et al., 2015; Rodrigues et al., 2015; Handisyde et al., 2016; Lee, 2016; Weatherdon et al., 2016; Clements and Chopin, 2017), redistribution of highly migratory resources (e.g., Pacific tuna) (*high confidence*), governance instruments such as international fisheries agreements (Lehodey et al., 2015; Matear et al., 2015), protection and regeneration of reef habitats, reduction of coral reef stresses, and development of alternative livelihoods (e.g., aquaculture; Bell et al., 2013, 2018).

Cross-Chapter Box 6 | Food Security

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Climate change influences food and nutritional security through its effects on food availability, quality, access and distribution (Paterson and Lima, 2010; Thornton et al., 2014; FAO, 2016). More than 815 million people were undernourished in 2016, and 11% of the world's population has experienced recent decreases in food security, with higher percentages in Africa (20%), southern Asia (14.4%) and the Caribbean (17.7%) (FAO et al., 2017). Overall, food security is expected to be reduced at 2°C of global warming compared to 1.5°C, owing to projected impacts of climate change and extreme weather on yields, crop nutrient content, livestock, fisheries and aquaculture and land use (cover type and management) (Sections 3.4.3.6, 3.4.4.12 and 3.4.6), (*high confidence*). The effects of climate change on crop yield, cultivation area, presence of pests, food price and supplies are projected to have major implications for sustainable development, poverty eradication, inequality and the ability of the international community to meet the United Nations sustainable development goals (SDGs; Cross-Chapter Box 4 in Chapter 1).

Goal 2 of the SDGs is to end hunger, achieve food security, improve nutrition and promote sustainable agriculture by 2030. This goal builds on the first millennium development goal (MDG-1) which focused on eradicating extreme poverty and hunger, through efforts that reduced the proportion of undernourished people in low- and middle-income countries from 23.3% in 1990 to 12.9% in 2015. Climate change threatens the capacity to achieve SDG 2 and could reverse the progress made already. Food security and agriculture are also critical to other aspects of sustainable development, including poverty eradication (SDG 1), health and well-being (SDG 3), clean water (SDG 6), decent work (SDG 8), and the protection of ecosystems on land (SDG 14) and in water (SDG 15) (UN, 2015, 2017; Pérez-Escamilla, 2017).

Increasing global temperature poses large risks to food security globally and regionally, especially in low-latitude areas (*medium confidence*) (Cheung et al., 2010; Rosenzweig et al., 2013; Porter et al., 2014; Rosenzweig and Hillel, 2015; Lam et al., 2016), with warming of 2°C projected to result in a greater reduction in global crop yields and global nutrition than warming of 1.5°C (*high confidence*) (Section 3.4.6), owing to the combined effects of changes in temperature, precipitation and extreme weather events, as well as increasing CO₂ concentrations. Climate change can exacerbate malnutrition by reducing nutrient availability and the quality of food products (*medium confidence*) (Cramer et al., 2014; Zhu et al., 2018). Generally, vulnerability to decreases in water and food availability is projected to be reduced at 1.5°C versus 2°C (Cheung et al., 2016a; Betts et al., 2018), especially in regions such as the African Sahel, the Mediterranean, central Europe, the Amazon, and western and southern Africa (*medium confidence*) (Sultan and Gaetani, 2016; Lehner et al., 2017; Betts et al., 2018; Byers et al., 2018; Rosenzweig et al., 2018).

Cross-Chapter Box 6 (continued)

Rosenzweig et al. (2018) and Ruane et al. (2018) reported that the higher CO₂ concentrations associated with 2°C as compared to those at 1.5°C of global warming are projected to drive positive effects in some regions. Production can also benefit from warming in higher latitudes, with more fertile soils, favouring crops, and grassland production, in contrast to the situation at low latitudes (Section 3.4.6), and similar benefits could arise for high-latitude fisheries production (*high confidence*) (Section 3.4.6.3). Studies exploring regional climate change risks on crop production are strongly influenced by the use of different regional climate change projections and by the assumed strength of CO₂ fertilization effects (Section 3.6), which are uncertain. For C3 crops, theoretically advantageous CO₂ fertilization effects may not be realized in the field; further, they are often accompanied by losses in protein and nutrient content of crops (Section 3.6), and hence these projected benefits may not be realized. In addition, some micronutrients such as iron and zinc will accumulate less and be less available in food (Myers et al., 2014). Together, the impacts on protein availability may bring as many as 150 million people into protein deficiency by 2050 (Medek et al., 2017). However, short-term benefits could arise for high-latitude fisheries production as waters warm, sea ice contracts and primary productivity increases under climate change (*high confidence*) (Section 3.4.6.3; Cheung et al., 2010; Hollowed and Sundby, 2014; Lam et al., 2016; Sundby et al., 2016; Weatherdon et al., 2016).

Factors affecting the projections of food security include variability in regional climate projections, climate change mitigation (where land use is involved; see Section 3.6 and Cross-Chapter Box 7 in this chapter) and biological responses (*medium confidence*) (Section 3.4.6.1; McGrath and Lobell, 2013; Elliott et al., 2014; Pörtner et al., 2014; Durand et al., 2018), extreme events such as droughts and floods (*high confidence*) (Sections 3.4.6.1, 3.4.6.2; Rosenzweig et al., 2014; Wei et al., 2017), financial volatility (Kannan et al., 2000; Ghosh, 2010; Naylor and Falcon, 2010; HLPE, 2011), and the distributions of pests and disease (Jiao et al., 2014; van Bruggen et al., 2015). Changes in temperature and precipitation are projected to increase global food prices by 3–84% by 2050 (IPCC, 2013). Differences in price impacts of climate change are accompanied by differences in land-use change (Nelson et al., 2014b), energy policies and food trade (Mueller et al., 2011; Wright, 2011; Roberts and Schlenker, 2013). Fisheries and aquatic production systems (aquaculture) face similar challenges to those of crop and livestock sectors (Section 3.4.6.3; Asiedu et al., 2017a, b; Utete et al., 2018). Human influences on food security include demography, patterns of food waste, diet shifts, incomes and prices, storage, health status, trade patterns, conflict, and access to land and governmental or other assistance (Chapters 4 and 5). Across all these systems, the efficiency of adaptation strategies is uncertain because it is strongly linked with future economic and trade environments and their response to changing food availability (*medium confidence*) (Lobell et al., 2011; von Lampe et al., 2014; d'Amour et al., 2016; Wei et al., 2017).

Climate change impacts on food security can be reduced through adaptation (Hasegawa et al., 2014). While climate change is projected to decrease agricultural yield, the consequences could be reduced substantially at 1.5°C versus 2°C with appropriate investment (*high confidence*) (Neumann et al., 2010; Muller, 2011; Roudier et al., 2011), awareness-raising to help inform farmers of new technologies for maintaining yield, and strong adaptation strategies and policies that develop sustainable agricultural choices (Sections 4.3.2 and 4.5.3). In this regard, initiatives such as 'climate-smart' food production and distribution systems may assist via technologies and adaptation strategies for food systems (Lipper et al., 2014; Martinez-Baron et al., 2018; Whitfield et al., 2018), as well as helping meet mitigation goals (Harvey et al., 2014).

K.R. Smith et al. (2014) concluded that climate change will exacerbate current levels of childhood undernutrition and stunting through reduced food availability. As well, climate change can drive undernutrition-related childhood mortality, and increase disability-adjusted life years lost, with the largest risks in Asia and Africa (Supplementary Material 3.SM, Table 3.SM.12; Ishida et al., 2014; Hasegawa et al., 2016; Springmann et al., 2016). Studies comparing the health risks associated with reduced food security at 1.5°C and 2°C concluded that risks would be higher and the globally undernourished population larger at 2°C (Hales et al., 2014; Ishida et al., 2014; Hasegawa et al., 2016). Climate change impacts on dietary and weight-related risk factors are projected to increase mortality, owing to global reductions in food availability and consumption of fruit, vegetables and red meat (Springmann et al., 2016). Further, temperature increases are projected to reduce the protein and micronutrient content of major cereal crops, which is expected to further affect food and nutritional security (Myers et al., 2017; Zhu et al., 2018).

Strategies for improving food security often do so in complex settings such as the Mekong River basin in Southeast Asia. The Mekong is a major food bowl (Smajgl et al., 2015) but is also a climate change hotspot (de Sherbinin, 2014; Lebel et al., 2014). This area is also a useful illustration of the complexity of adaptation choices and actions in a 1.5°C warmer world. Climate projections include increased annual average temperatures and precipitation in the Mekong (Zhang et al., 2017), as well as increased flooding and related disaster risks (T.F. Smith et al., 2013; Ling et al., 2015; Zhang et al., 2016). Sea level rise and saline intrusion are ongoing risks to agricultural systems in this area by reducing soil fertility and limiting the crop productivity (Renaud et al., 2015). The main climate impacts in the Mekong are expected to be on ecosystem health, through salinity intrusion, biomass reduction and biodiversity losses (Le Dang et al., 2013; Smajgl et al., 2015); agricultural productivity and food security (Smajgl et al., 2015); livelihoods such as fishing and farming (D. Wu et al., 2013); and disaster risk (D. Wu et al., 2013; Hoang et al., 2016), with implications for human mortality and economic and infrastructure losses.

Cross-Chapter Box 6 (continued)

Adaptation imperatives and costs in the Mekong will be higher under higher temperatures and associated impacts on agriculture and aquaculture, hazard exposure, and infrastructure. Adaptation measures to meet food security include greater investment in crop diversification and integrated agriculture–aquaculture practices (Renaud et al., 2015), improvement of water-use technologies (e.g., irrigation, pond capacity improvement and rainwater harvesting), soil management, crop diversification, and strengthening allied sectors such as livestock rearing and aquaculture (ICEM, 2013). Ecosystem-based approaches, such as integrated water resources management, demonstrate successes in mainstreaming adaptation into existing strategies (Sebesvari et al., 2017). However, some of these adaptive strategies can have negative impacts that deepen the divide between land-wealthy and land-poor farmers (Chapman et al., 2016). Construction of high dikes, for example, has enabled triple-cropping, which benefits land-wealthy farmers but leads to increasing debt for land-poor farmers (Chapman and Darby, 2016).

Institutional innovation has happened through the Mekong River Commission (MRC), which is an intergovernmental body between Cambodia, Lao PDR, Thailand and Viet Nam that was established in 1995. The MRC has facilitated impact assessment studies, regional capacity building and local project implementation (Schipper et al., 2010), although the mainstreaming of adaptation into development policies has lagged behind needs (Gass et al., 2011). Existing adaptation interventions can be strengthened through greater flexibility of institutions dealing with land-use planning and agricultural production, improved monitoring of saline intrusion, and the installation of early warning systems that can be accessed by the local authorities or farmers (Renaud et al., 2015; Hoang et al., 2016; Tran et al., 2018). It is critical to identify and invest in synergistic strategies from an ensemble of infrastructural options (e.g., building dikes); soft adaptation measures (e.g., land-use change) (Smajgl et al., 2015; Hoang et al., 2018); combinations of top-down government-led (e.g., relocation) and bottom-up household strategies (e.g., increasing house height) (Ling et al., 2015); and community-based adaptation initiatives that merge scientific knowledge with local solutions (Gustafson et al., 2016, 2018; Tran et al., 2018). Special attention needs to be given to strengthening social safety nets and livelihood assets whilst ensuring that adaptation plans are mainstreamed into broader development goals (Sok and Yu, 2015; Kim et al., 2017). The combination of environmental, social and economic pressures on people in the Mekong River basin highlights the complexity of climate change impacts and adaptation in this region, as well as the fact that costs are projected to be much lower at 1.5°C than 2°C of global warming.

3.4.7 Human Health

Climate change adversely affects human health by increasing exposure and vulnerability to climate-related stresses, and decreasing the capacity of health systems to manage changes in the magnitude and pattern of climate-sensitive health outcomes (Cramer et al., 2014; Hales et al., 2014). Changing weather patterns are associated with shifts in the geographic range, seasonality and transmission intensity of selected climate-sensitive infectious diseases (e.g., Semenza and Menne, 2009), and increasing morbidity and mortality are associated with extreme weather and climate events (e.g., K.R. Smith et al., 2014). Health detection and attribution studies conducted since AR5 have provided evidence, using multistep attribution, that climate change is negatively affecting adverse health outcomes associated with heatwaves, Lyme disease in Canada, and *Vibrio* emergence in northern Europe (Mitchell, 2016; Mitchell et al., 2016; Ebi et al., 2017). The IPCC AR5 concluded there is *high to very high confidence* that climate change will lead to greater risks of injuries, disease and death, owing to more intense heatwaves and fires, increased risks of undernutrition, and consequences of reduced labour productivity in vulnerable populations (K.R. Smith et al., 2014).

3.4.7.1 Projected risk at 1.5°C and 2°C of global warming

The projected risks to human health of warming of 1.5°C and 2°C, based on studies of temperature-related morbidity and mortality, air quality and vector borne diseases assessed in and since AR5, are summarized in Supplementary Material 3.SM, Tables 3.SM.8, 3.SM.9

and 3.SM.10 (based on Ebi et al., 2018). Other climate-sensitive health outcomes, such as diarrheal diseases, mental health issues and the full range of sources of poor air quality, were not considered because of the lack of projections of how risks could change at 1.5°C and 2°C. Few projections were available for specific temperatures above pre-industrial levels; Supplementary Material 3.SM, Table 3.SM.7 provides the conversions used to translate risks projected for particular time slices to those for specific temperature changes (Ebi et al., 2018).

Temperature-related morbidity and mortality: The magnitude of projected heat-related morbidity and mortality is greater at 2°C than at 1.5°C of global warming (*very high confidence*) (Doyon et al., 2008; Jackson et al., 2010; Hanna et al., 2011; Huang et al., 2012; Petkova et al., 2013; Hajat et al., 2014; Hales et al., 2014; Honda et al., 2014; Vardoulakis et al., 2014; Garland et al., 2015; Huynen and Martens, 2015; Li et al., 2015; Schwartz et al., 2015; L. Wang et al., 2015; Guo et al., 2016; T. Li et al., 2016; Chung et al., 2017; Kendrovski et al., 2017; Mishra et al., 2017; Arnell et al., 2018; Mitchell et al., 2018b). The number of people exposed to heat events is projected to be greater at 2°C than at 1.5°C (Russo et al., 2016; Mora et al., 2017; Byers et al., 2018; Harrington and Otto, 2018; King et al., 2018). The extent to which morbidity and mortality are projected to increase varies by region, presumably because of differences in acclimatization, population vulnerability, the built environment, access to air conditioning and other factors (Russo et al., 2016; Mora et al., 2017; Byers et al., 2018; Harrington and Otto, 2018; King et al., 2018). Populations at highest risk include older adults, children,

women, those with chronic diseases, and people taking certain medications (*very high confidence*). Assuming adaptation takes place reduces the projected magnitude of risks (Hales et al., 2014; Huynen and Martens, 2015; T. Li et al., 2016).

In some regions, cold-related mortality is projected to decrease with increasing temperatures, although increases in heat-related mortality generally are projected to outweigh any reductions in cold-related mortality with warmer winters, with the heat-related risks increasing with greater degrees of warming (Huang et al., 2012; Hajat et al., 2014; Vardoulakis et al., 2014; Gasparrini et al., 2015; Huynen and Martens, 2015; Schwartz et al., 2015).

Occupational health: Higher ambient temperatures and humidity levels place additional stress on individuals engaging in physical activity. Safe work activity and worker productivity during the hottest months of the year would be increasingly compromised with additional climate change (*medium confidence*) (Dunne et al., 2013; Kjellstrom et al., 2013, 2018; Sheffield et al., 2013; Habibi Mohraz et al., 2016). Patterns of change may be complex; for example, at 1.5°C, there could be about a 20% reduction in areas experiencing severe heat stress in East Asia, compared to significant increases in low latitudes at 2°C (Lee and Min, 2018). The costs of preventing workplace heat-related illnesses through worker breaks suggest that the difference in economic loss between 1.5°C and 2°C could be approximately 0.3% of global gross domestic product (GDP) in 2100 (Takakura et al., 2017). In China, taking into account population growth and employment structure, high temperature subsidies for employees working on extremely hot days are projected to increase from 38.6 billion yuan yr⁻¹ in 1979–2005 to 250 billion yuan yr⁻¹ in the 2030s (about 1.5°C) (Zhao et al., 2016).

Air quality: Because ozone formation is temperature dependent, projections focusing only on temperature increase generally conclude that ozone-related mortality will increase with additional warming, with the risks higher at 2°C than at 1.5°C (*high confidence*) (Supplementary Material 3.SM, Table 3.SM.9; Heal et al., 2013; Tainio et al., 2013; Likhvar et al., 2015; Silva et al., 2016; Dionisio et al., 2017; J.Y. Lee et al., 2017). Reductions in precursor emissions would reduce future ozone concentrations and associated mortality. Mortality associated with exposure to particulate matter could increase or decrease in the future, depending on climate projections and emissions assumptions (Supplementary Material 3.SM, Table 3.SM.8; Tainio et al., 2013; Likhvar et al., 2015; Silva et al., 2016).

Malaria: Recent projections of the potential impacts of climate change on malaria globally and for Asia, Africa, and South America (Supplementary Material 3.SM, Table 3.SM.10) confirm that weather and climate are among the drivers of the geographic range, intensity of transmission, and seasonality of malaria, and that the relationships are not necessarily linear, resulting in complex patterns of changes in risk with additional warming (*very high confidence*) (Ren et al., 2016; Song et al., 2016; Semakula et al., 2017). Projections suggest that the burden of malaria could increase with climate change because of a greater geographic range of the Anopheles vector, longer season, and/or increase in the number of people at risk, with larger burdens at higher levels of warming, but with regionally variable patterns (*medium to high confidence*). Vector populations are projected to shift with climate

change, with expansions and reductions depending on the degree of local warming, the ecology of the mosquito vector, and other factors (Ren et al., 2016).

Aedes (mosquito vector for dengue fever, chikungunya, yellow fever and Zika virus): Projections of the geographic distribution of *Aedes aegypti* and *Ae. albopictus* (principal vectors) or of the prevalence of dengue fever generally conclude that there will be an increase in the number of mosquitos and a larger geographic range at 2°C than at 1.5°C, and they suggest that more individuals will be at risk of dengue fever, with regional differences (*high confidence*) (Fischer et al., 2011, 2013; Colón-González et al., 2013, 2018; Bouzid et al., 2014; Ogden et al., 2014a; Mweya et al., 2016). The risks increase with greater warming. Projections suggest that climate change is projected to expand the geographic range of chikungunya, with greater expansions occurring at higher degrees of warming (Tjaden et al., 2017).

Other vector-borne diseases: Increased warming in North America and Europe could result in geographic expansions of regions (latitudinally and altitudinally) climatically suitable for West Nile virus transmission, particularly along the current edges of its transmission areas, and extension of the transmission season, with the magnitude and pattern of changes varying by location and level of warming (Semenza et al., 2016). Most projections conclude that climate change could expand the geographic range and seasonality of Lyme and other tick-borne diseases in parts of North America and Europe (Ogden et al., 2014b; Levi et al., 2015). The projected changes are larger with greater warming and under higher greenhouse gas emissions pathways. Projections of the impacts of climate change on leishmaniosis and Chagas disease indicate that climate change could increase or decrease future health burdens, with greater impacts occurring at higher degrees of warming (González et al., 2014; Ceccarelli and Rabinovich, 2015).

In summary, warming of 2°C poses greater risks to human health than warming of 1.5°C, often with the risks varying regionally, with a few exceptions (*high confidence*). There is *very high confidence* that each additional unit of warming could increase heat-related morbidity and mortality, and that adaptation would reduce the magnitude of impacts. There is *high confidence* that ozone-related mortality could increase if precursor emissions remain the same, and that higher temperatures could affect the transmission of some infectious diseases, with increases and decreases projected depending on the disease (e.g., malaria, dengue fever, West Nile virus and Lyme disease), region and degree of temperature change.

3.4.8 Urban Areas

There is new literature on urban climate change and its differential impacts on and risks for infrastructure sectors – energy, water, transport and buildings – and vulnerable populations, including those living in informal settlements (UCCRN, 2018). However, there is limited literature on the risks of warming of 1.5°C and 2°C in urban areas. Heat-related extreme events (Matthews et al., 2017), variability in precipitation (Yu et al., 2018) and sea level rise can directly affect urban areas (Section 3.4.5, Bader et al., 2018; Dawson et al., 2018). Indirect risks may arise from interactions between urban and natural systems.

Future warming and urban expansion could lead to more extreme heat stress (Argüeso et al., 2015; Suzuki-Parker et al., 2015). At 1.5°C of warming, twice as many megacities (such as Lagos, Nigeria and Shanghai, China) could become heat stressed, exposing more than 350 million more people to deadly heat by 2050 under midrange population growth. Without considering adaptation options, such as cooling from more reflective roofs, and overall characteristics of urban agglomerations in terms of land use, zoning and building codes (UCCRN, 2018), Karachi (Pakistan) and Kolkata (India) could experience conditions equivalent to the deadly 2015 heatwaves on an annual basis under 2°C of warming (Akbari et al., 2009; Oleson et al., 2010; Matthews et al., 2017). Warming of 2°C is expected to increase the risks of heatwaves in China's urban agglomerations (Yu et al., 2018). Stabilizing at 1.5°C of warming instead of 2°C could decrease mortality related to extreme temperatures in key European cities, assuming no adaptation and constant vulnerability (Jacob et al., 2018; Mitchell et al., 2018a). Holding temperature change to below 2°C but taking urban heat islands (UHI) into consideration, projections indicate that there could be a substantial increase in the occurrence of deadly heatwaves in cities. The urban impacts of these heatwaves are expected to be similar at 1.5°C and 2°C and substantially larger than under the present climate (Matthews et al., 2017; Yu et al., 2018). Increases in the intensity of UHI could exacerbate warming of urban areas, with projections ranging from a 6% decrease to a 30% increase for a doubling of CO₂ (McCarthy et al., 2010). Increases in population and city size, in the context of a warmer climate, are projected to increase UHI (Georgescu et al., 2012; Argüeso et al., 2014; Conlon et al., 2016; Kusaka et al., 2016; Grossman-Clarke et al., 2017).

For extreme heat events, an additional 0.5°C of warming implies a shift from the upper bounds of observed natural variability to a new global climate regime (Schleussner et al., 2016b), with distinct implications for the urban poor (Revi et al., 2014; Jean-Baptiste et al., 2018; UCCRN, 2018). Adverse impacts of extreme events could arise in tropical coastal areas of Africa, South America and Southeast Asia (Schleussner et al., 2016b). These urban coastal areas in the tropics are particularly at risk given their large informal settlements and other vulnerable urban populations, as well as vulnerable assets, including businesses and critical urban infrastructure (energy, water, transport and buildings) (McGranahan et al., 2007; Hallegatte et al., 2013; Revi et al., 2014; UCCRN, 2018). Mediterranean water stress is projected to increase from 9% at 1.5°C to 17% at 2°C compared to values in 1986–2005 period. Regional dry spells are projected to expand from 7% at 1.5°C to 11% at 2°C for the same reference period. Sea level rise is expected to be lower at 1.5°C than 2°C, lowering risks for coastal metropolitan agglomerations (Schleussner et al., 2016b).

Climate models are better at projecting implications of greenhouse gas forcing on physical systems than at assessing differential risks associated with achieving a specific temperature target (James et al., 2017). These challenges in managing risks are amplified when combined with the scale of urban areas and assumptions about socio-economic pathways (Krey et al., 2012; Kamei et al., 2016; Yu et al., 2016; Jiang and Neill, 2017).

In summary, in the absence of adaptation, in most cases, warming of 2°C poses greater risks to urban areas than warming of 1.5°C,

depending on the vulnerability of the location (coastal or non-coastal) (*high confidence*), businesses, infrastructure sectors (energy, water and transport), levels of poverty, and the mix of formal and informal settlements.

3.4.9 Key Economic Sectors and Services

Climate change could affect tourism, energy systems and transportation through direct impacts on operations (e.g., sea level rise) and through impacts on supply and demand, with the risks varying significantly with geographic region, season and time. Projected risks also depend on assumptions with respect to population growth, the rate and pattern of urbanization, and investments in infrastructure. Table 3.SM.11 in Supplementary Material 3.SM summarizes the cited publications.

3.4.9.1 Tourism

The implications of climate change for the global tourism sector are far-reaching and are impacting sector investments, destination assets (environment and cultural), operational and transportation costs, and tourist demand patterns (Scott et al., 2016a; Scott and Gössling, 2018). Since AR5, observed impacts on tourism markets and destination communities continue to be not well analysed, despite the many analogue conditions (e.g., heatwaves, major hurricanes, wild fires, reduced snow pack, coastal erosion and coral reef bleaching) that are anticipated to occur more frequently with climate change. There is some evidence that observed impacts on tourism assets, such as environmental and cultural heritage, are leading to the development of 'last chance to see' tourism markets, where travellers visit destinations before they are substantially degraded by climate change impacts or to view the impacts of climate change on landscapes (Lemelin et al., 2012; Stewart et al., 2016; Piggott-McKellar and McNamara, 2017).

There is limited research on the differential risks of a 1.5° versus 2°C temperature increase and resultant environmental and socio-economic impacts in the tourism sector. The translation of these changes in climate resources for tourism into projections of tourism demand remains geographically limited to Europe. Based on analyses of tourist comfort, summer and spring/autumn tourism in much of western Europe may be favoured by 1.5°C of warming, but with negative effects projected for Spain and Cyprus (decreases of 8% and 2%, respectively, in overnight stays) and most coastal regions of the Mediterranean (Jacob et al., 2018). Similar geographic patterns of potential tourism gains (central and northern Europe) and reduced summer favourability (Mediterranean countries) are projected under 2°C (Grillakis et al., 2016). Considering potential changes in natural snow only, winter overnight stays at 1.5°C are projected to decline by 1–2% in Austria, Italy and Slovakia, with an additional 1.9 million overnight stays lost under 2°C of warming (Jacob et al., 2018). Using an econometric analysis of the relationship between regional tourism demand and climate conditions, Ciscar et al. (2014) projected that a 2°C warmer world would reduce European tourism by 5% (€15 billion yr⁻¹), with losses of up to 11% (€6 billion yr⁻¹) for southern Europe and a potential gain of €0.5 billion yr⁻¹ in the UK.

There is growing evidence that the magnitude of projected impacts is temperature dependent and that sector risks could be much greater

with higher temperature increases and resultant environmental and socio-economic impacts (Markham et al., 2016; Scott et al., 2016a; Jones, 2017; Steiger et al., 2017). Studies from 27 countries consistently project substantially decreased reliability of ski areas that are dependent on natural snow, increased snowmaking requirements and investment in snowmaking systems, shortened and more variable ski seasons, a contraction in the number of operating ski areas, altered competitiveness among and within regional ski markets, and subsequent impacts on employment and the value of vacation properties (Steiger et al., 2017). Studies that omit snowmaking do not reflect the operating realities of most ski areas and overestimate impacts at 1.5°C–2°C. In all regional markets, the extent and timing of these impacts depend on the magnitude of climate change and the types of adaptive responses by the ski industry, skiers and destination communities. The decline in the number of former Olympic Winter Games host locations that could remain climatically reliable for future Olympic and Paralympic Winter Games has been projected to be much greater under scenarios warmer than 2°C (Scott et al., 2015; Jacob et al., 2018).

The tourism sector is also affected by climate-induced changes in environmental assets critical for tourism, including biodiversity, beaches, glaciers and other features important for environmental and cultural heritage. Limited analyses of projected risks associated with 1.5°C versus 2°C are available (Section 3.4.4.12). A global analysis of sea level rise (SLR) risk to 720 UNESCO Cultural World Heritage sites projected that about 47 sites might be affected under 1°C of warming, with this number increasing to 110 and 136 sites under 2°C and 3°C, respectively (Marzeion and Levermann, 2014). Similar risks to vast worldwide coastal tourism infrastructure and beach assets remain unquantified for most major tourism destinations and small island developing states (SIDS) that economically depend on coastal tourism. One exception is the projection that an eventual 1 m SLR could partially or fully inundate 29% of 900 coastal resorts in 19 Caribbean countries, with a substantially higher proportion (49–60%) vulnerable to associated coastal erosion (Scott and Verkoeyen, 2017).

A major barrier to understanding the risks of climate change for tourism, from the destination community scale to the global scale, has been the lack of integrated sectoral assessments that analyse the full range of potential compounding impacts and their interactions with other major drivers of tourism (Rosselló-Nadal, 2014; Scott et al., 2016b). When applied to 181 countries, a global vulnerability index including 27 indicators found that countries with the lowest risk are located in western and northern Europe, central Asia, Canada and New Zealand, while the highest sector risks are projected for Africa, the Middle East, South Asia and SIDS in the Caribbean, Indian and Pacific Oceans (Scott and Gössling, 2018). Countries with the highest risks and where tourism represents a significant proportion of the national economy (i.e., more than 15% of GDP) include many SIDS and least developed countries. Sectoral climate change risk also aligns strongly with regions where tourism growth is projected to be the strongest over the coming decades, including sub-Saharan Africa and South Asia, pointing to an important potential barrier to tourism development. The transnational implications of these impacts on the highly interconnected global tourism sector and the contribution of tourism to achieving the 2030 sustainable development goals (SDGs) remain important uncertainties.

In summary, climate is an important factor influencing the geography and seasonality of tourism demand and spending globally (*very high confidence*). Increasing temperatures are projected to directly impact climate-dependent tourism markets, including sun, beach and snow sports tourism, with lesser risks for other tourism markets that are less climate sensitive (*high confidence*). The degradation or loss of beach and coral reef assets is expected to increase risks for coastal tourism, particularly in subtropical and tropical regions (*high confidence*).

3.4.9.2 Energy systems

Climate change is projected to lead to an increased demand for air conditioning in most tropical and subtropical regions (Arent et al., 2014; Hong and Kim, 2015) (*high confidence*). Increasing temperatures will decrease the thermal efficiency of fossil, nuclear, biomass and solar power generation technologies, as well as buildings and other infrastructure (Arent et al., 2014). For example, in Ethiopia, capital expenditures through 2050 might either decrease by approximately 3% under extreme wet scenarios or increase by up to 4% under a severe dry scenario (Block and Strzepek, 2012).

Impacts on energy systems can affect gross domestic product (GDP). The economic damage in the United States from climate change is estimated to be, on average, roughly 1.2% cost of GDP per year per 1°C increase under RCP8.5 (Hsiang et al., 2017). Projections of GDP indicate that negative impacts of energy demand associated with space heating and cooling in 2100 will be greatest (median: –0.94% change in GDP) under 4°C (RCP8.5) compared with under 1.5°C (median: –0.05%), depending on the socio-economic conditions (Park et al., 2018). Additionally, projected total energy demands for heating and cooling at the global scale do not change much with increases in global mean surface temperature (GMST) of up to 2°C. A high degree of variability is projected between regions (Arnell et al., 2018).

Evidence for the impact of climate change on energy systems since AR5 is limited. Globally, gross hydropower potential is projected to increase (by 2.4% under RCP2.6 and by 6.3% under RCP8.5 for the 2080s), with the most growth expected in Central Africa, Asia, India and northern high latitudes (van Vliet et al., 2016). Byers et al. (2018) found that energy impacts at 2°C increase, including more cooling degree days, especially in tropical regions, as well as increased hydro-climatic risk to thermal and hydropower plants predominantly in Europe, North America, South and Southeast Asia and southeast Brazil. Donk et al. (2018) assessed future climate impacts on hydropower in Suriname and projected a decrease of approximately 40% in power capacity for a global temperature increase in the range of 1.5°C. At minimum and maximum increases in global mean temperature of 1.35°C and 2°C, the overall stream flow in Florida, USA is projected to increase by an average of 21%, with pronounced seasonal variations, resulting in increases in power generation in winter (+72%) and autumn (+15%) and decreases in summer (–14%; Chilkoti et al., 2017). Greater changes are projected at higher temperature increases. In a reference scenario with global mean temperatures rising by 1.7°C from 2005 to 2050, U.S. electricity demand in 2050 was 1.6–6.5% higher than in a control scenario with constant temperatures (McFarland et al., 2015). Decreased electricity generation of –15% is projected for Brazil starting in 2040, with values expected to decline to –28% later in the

century (de Queiroz et al., 2016). In large parts of Europe, electricity demand is projected to decrease, mainly owing to reduced heating demand (Jacob et al., 2018).

In Europe, no major differences in large-scale wind energy resources or in inter- or intra-annual variability are projected for 2016–2035 under RCP8.5 and RCP4.5 (Carvalho et al., 2017). However, in 2046–2100, wind energy density is projected to decrease in eastern Europe (–30%) and increase in Baltic regions (+30%). Intra-annual variability is expected to increase in northern Europe and decrease in southern Europe. Under RCP4.5 and RCP8.5, the annual energy yield of European wind farms as a whole, as projected to be installed by 2050, will remain stable (± 5 yield for all climate models). However, wind farm yields are projected to undergo changes of up to 15% in magnitude at country and local scales and of 5% at the regional scale (Tobin et al., 2015, 2016). Hosking et al. (2018) assessed wind power generation over Europe for 1.5°C of warming and found the potential for wind energy to be greater than previously assumed in northern Europe. Additionally, Tobin et al. (2018) assessed impacts under 1.5°C and 2°C of warming on wind, solar photovoltaic and thermoelectric power generation across Europe. These authors found that photovoltaic and wind power might be reduced by up to 10%, and hydropower and thermoelectric generation might decrease by up to 20%, with impacts being limited at 1.5°C of warming but increasing as temperature increases (Tobin et al., 2018).

3.4.9.3 Transportation

Road, air, rail, shipping and pipeline transportation can be impacted directly or indirectly by weather and climate, including increases in precipitation and temperature; extreme weather events (flooding and storms); SLR; and incidence of freeze–thaw cycles (Arent et al., 2014). Much of the published research on the risks of climate change for the transportation sector has been qualitative.

The limited new research since AR5 supports the notion that increases in global temperatures will impact the transportation sector. Warming is projected to result in increased numbers of days of ice-free navigation and a longer shipping season in cold regions, thus affecting shipping and reducing transportation costs (Arent et al., 2014). In the North Sea Route, large-scale commercial shipping might not be possible until 2030 for bulk shipping and until 2050 for container shipping under RCP8.5. A 0.05% increase in mean temperature is projected from an increase in short-lived pollutants, as well as elevated CO₂ and non-CO₂ emissions, associated with additional economic growth enabled by the North Sea Route. (Yumashev et al., 2017). Open water vessel transit has the potential to double by mid-century, with a two to four month longer season (Melia et al., 2016).

3.4.10 Livelihoods and Poverty, and the Changing Structure of Communities

Multiple drivers and embedded social processes influence the magnitude and pattern of livelihoods and poverty, as well as the changing structure of communities related to migration, displacement and conflict (Adger et al., 2014). In AR5, evidence of a climate change

signal was limited, with more evidence of impacts of climate change on the places where indigenous people live and use traditional ecological knowledge (Olsson et al., 2014).

3.4.10.1 Livelihoods and poverty

At approximately 1.5°C of global warming (2030), climate change is expected to be a poverty multiplier that makes poor people poorer and increases the poverty head count (Hallegatte et al., 2016; Hallegatte and Rozenberg, 2017). Poor people might be heavily affected by climate change even when impacts on the rest of population are limited. Climate change alone could force more than 3 million to 16 million people into extreme poverty, mostly through impacts on agriculture and food prices (Hallegatte et al., 2016; Hallegatte and Rozenberg, 2017). Unmitigated warming could reshape the global economy later in the century by reducing average global incomes and widening global income inequality (Burke et al., 2015b). The most severe impacts are projected for urban areas and some rural regions in sub-Saharan Africa and Southeast Asia.

3.4.10.2 The changing structure of communities: migration, displacement and conflict

Migration: In AR5, the potential impacts of climate change on migration and displacement were identified as an emerging risk (Oppenheimer et al., 2014). The social, economic and environmental factors underlying migration are complex and varied; therefore, detecting the effect of observed climate change or assessing its possible magnitude with any degree of confidence is challenging (Cramer et al., 2014).

No studies have specifically explored the difference in risks between 1.5°C and 2°C of warming on human migration. The literature consistently highlights the complexity of migration decisions and the difficulties in attributing causation (e.g., Nicholson, 2014; Baldwin and Fornalé, 2017; Bettini, 2017; Constable, 2017; Islam and Shamsuddoha, 2017; Suckall et al., 2017). The studies on migration that have most closely explored the probable impacts of 1.5°C and 2°C have mainly focused on the direct effects of temperature and precipitation anomalies on migration or the indirect effects of these climatic changes through changing agriculture yield and livelihood sources (Mueller et al., 2014; Pigué and Laczo, 2014; Mastrotillo et al., 2016; Sudmeier-Rieux et al., 2017).

Temperature has had a positive and statistically significant effect on outmigration over recent decades in 163 countries, but only for agriculture-dependent countries (R. Cai et al., 2016). A 1°C increase in average temperature in the International Migration Database of the Organisation for Economic Co-operation and Development (OECD) was associated with a 1.9% increase in bilateral migration flows from 142 sending countries and 19 receiving countries, and an additional millimetre of average annual precipitation was associated with an increase in migration by 0.5% (Backhaus et al., 2015). In another study, an increase in precipitation anomalies from the long-term mean, was strongly associated with an increase in outmigration, whereas no significant effects of temperature anomalies were reported (Coniglio and Pesce, 2015).

Internal and international migration have always been important for small islands (Farbotko and Lazrus, 2012; Weir et al., 2017). There is rarely a single cause for migration (Constable, 2017). Numerous factors are important, including work, education, quality of life, family ties, access to resources, and development (Bedarff and Jakobeit, 2017; Speelman et al., 2017; Nicholls et al., 2018). Depending on the situation, changing weather, climate or environmental conditions might each be a factor in the choice to migrate (Campbell and Warrick, 2014).

Displacement: At 2°C of warming, there is a potential for significant population displacement concentrated in the tropics (Hsiang and Sobel, 2016). Tropical populations may have to move distances greater than 1000 km if global mean temperature rises by 2°C from 2011–2030 to the end of the century. A disproportionately rapid evacuation from the tropics could lead to a concentration of population in tropical margins and the subtropics, where population densities could increase by 300% or more (Hsiang and Sobel, 2016).

Conflict: A recent study has called for caution in relating conflict to climate change, owing to sampling bias (Adams et al., 2018). Insufficient consideration of the multiple drivers of conflict often leads to inconsistent associations being reported between climate change and conflict (e.g., Hsiang et al., 2013; Hsiang and Burke, 2014; Buhaug, 2015, 2016; Carleton and Hsiang, 2016; Carleton et al., 2016). There also are inconsistent relationships between climate change, migration and conflict (e.g., Theisen et al., 2013; Buhaug et al., 2014; Selby, 2014; Christiansen, 2016; Brzoska and Fröhlich, 2016; Burrows and Kinney, 2016; Reyner et al., 2017c; Waha et al., 2017). Across world regions and from the international to micro level, the relationship between drought and conflict is weak under most circumstances (Buhaug, 2016; von Uexkull et al., 2016). However, drought significantly increases the likelihood of sustained conflict for particularly vulnerable nations or groups, owing to the dependence of their livelihood on agriculture. This is particularly relevant for groups in the least developed countries (von Uexkull et al., 2016), in sub-Saharan Africa (Serdeczny et al., 2016; Almer et al., 2017) and in the Middle East (Waha et al., 2017). Hsiang et al. (2013) reported causal evidence and convergence across studies that climate change is linked to human conflicts across all major regions of the world, and across a range of spatial and temporal scales. A 1°C increase in temperature or more extreme rainfall increases the frequency of intergroup conflicts by 14% (Hsiang et al., 2013). If the world warms by 2°C–4°C by 2050, rates of human conflict could increase. Some causal associations between violent conflict and socio-political instability were reported from local to global scales and from hour to millennium time frames (Hsiang and Burke, 2014). A temperature increase of one standard deviation increased the risk of interpersonal conflict by 2.4% and intergroup conflict by 11.3% (Burke et al., 2015a). Armed-conflict risks and climate-related disasters are both relatively common in ethnically fractionalized countries, indicating that there is no clear signal that environmental disasters directly trigger armed conflicts (Schleussner et al., 2016a).

In summary, average global temperatures that extend beyond 1.5°C are projected to increase poverty and disadvantage in many populations globally (*medium confidence*). By the mid- to late 21st century, climate change is projected to be a poverty multiplier that makes poor people

poorer and increases poverty head count, and the association between temperature and economic productivity is not linear (*high confidence*). Temperature has a positive and statistically significant effect on outmigration for agriculture-dependent communities (*medium confidence*).

3.4.11 Interacting and Cascading Risks

The literature on compound as well as interacting and cascading risks at warming of 1.5°C and 2°C is limited. Spatially compound risks, often referred to as hotspots, involve multiple hazards from different sectors overlapping in location (Piontek et al., 2014). Global exposures were assessed for 14 impact indicators, covering water, energy and land sectors, from changes including drought intensity and water stress index, cooling demand change and heatwave exposure, habitat degradation, and crop yields using an ensemble of climate and impact models (Byers et al., 2018). Exposures are projected to approximately double between 1.5°C and 2°C, and the land area affected by climate risks is expected to increase as warming progresses. For populations vulnerable to poverty, the exposure to climate risks in multiple sectors could be an order of magnitude greater (8–32 fold) in the high poverty and inequality scenarios (SSP3; 765–1,220 million) compared to under sustainable socio-economic development (SSP1; 23–85 million). Asian and African regions are projected to experience 85–95% of global exposure, with 91–98% of the exposed and vulnerable population (depending on SSP/GMT combination), approximately half of which are in South Asia. Figure 3.19 shows that moderate and large multi-sector impacts are prevalent at 1.5°C where vulnerable people live, predominantly in South Asia (mostly Pakistan, India and China), but that impacts spread to sub-Saharan Africa, the Middle East and East Asia at higher levels of warming. Beyond 2°C and at higher risk thresholds, the world's poorest populations are expected to be disproportionately impacted, particularly in cases (SSP3) of great inequality in Africa and southern Asia. Table 3.4 shows the number of exposed and vulnerable people at 1.5°C and 2°C of warming, with 3°C shown for context, for selected multi-sector risks.

3.4.12 Summary of Projected Risks at 1.5°C and 2°C of Global Warming

The information presented in Section 3.4 is summarized below in Table 3.5, which illustrates the growing evidence of increasing risks across a broad range of natural and human systems at 1.5°C and 2°C of global warming.

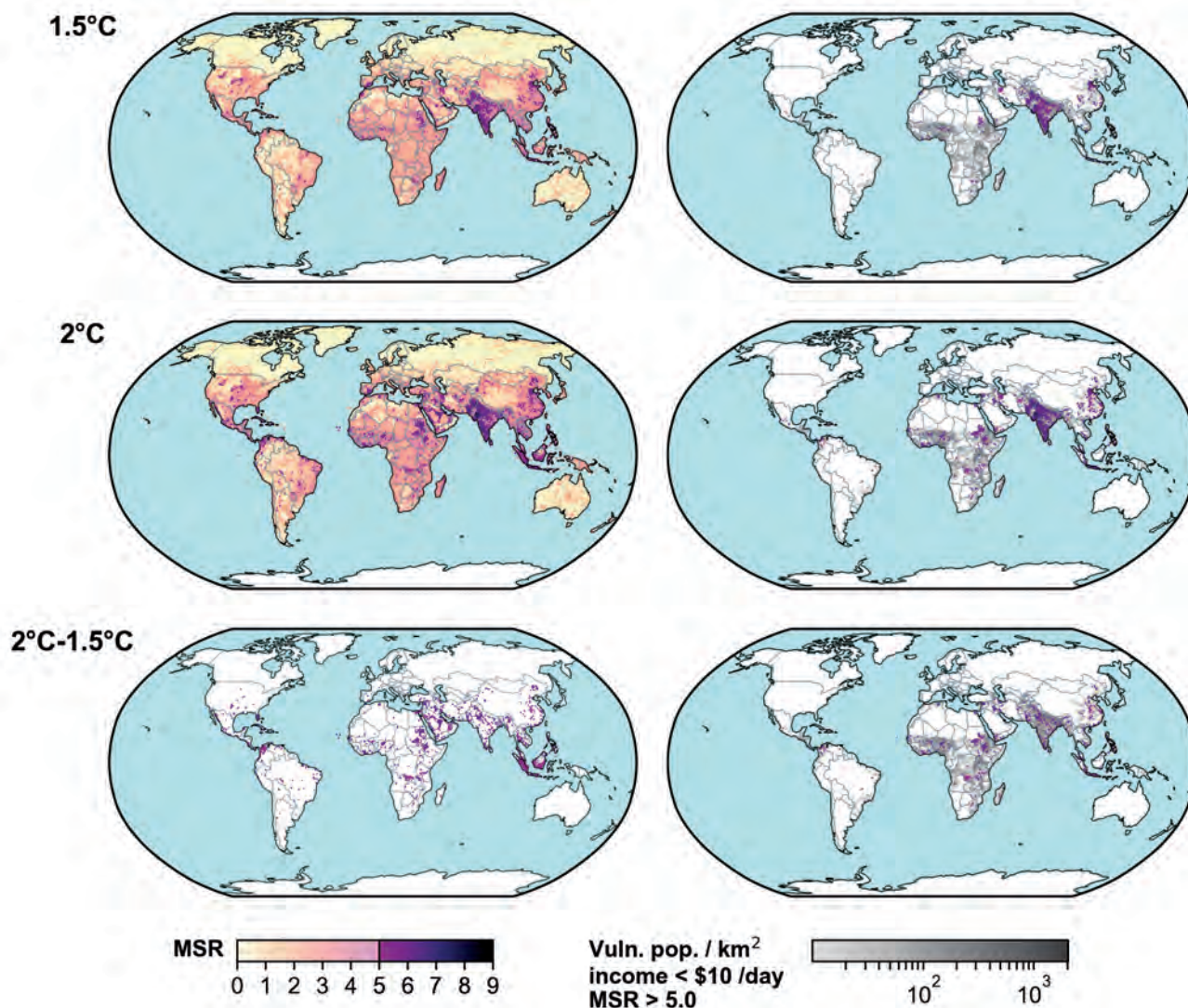


Figure 3.19 | Multi-sector risk maps for 1.5°C (top), 2°C (middle), and locations where 2°C brings impacts not experienced at 1.5°C (2°C–1.5°C; bottom). The maps in the left column show the full range of the multi-sector risk (MSR) score (0–9), with scores ≤ 5.0 shown with a transparency gradient and scores > 5.0 shown with a colour gradient. Score must be > 4.0 to be considered ‘multi-sector’. The maps in the right column overlay the 2050 vulnerable populations (low income) under Shared Socio-Economic Pathway (SSP)2 (greyscale) with the multi-sector risk score > 5.0 (colour gradient), thus indicating the concentrations of exposed and vulnerable populations to risks in multiple sectors. Source: Byers et al. (2018).

Table 3.4 | Number of exposed and vulnerable people at 1.5°C, 2°C, and 3°C for selected multi-sector risks under shared socioeconomic pathways (SSPs). Source: Byers et al., 2018

SSP2 (SSP1 to SSP3 range), millions	1.5°C		2°C		3°C	
Indicator	Exposed	Exposed and vulnerable	Exposed	Exposed and vulnerable	Exposed	Exposed and vulnerable
Water stress index	3340 (3032–3584)	496 (103–1159)	3658 (3080–3969)	586 (115–1347)	3920 (3202–4271)	662 (146–1480)
Heatwave event exposure	3960 (3546–4508)	1187 (410–2372)	5986 (5417–6710)	1581 (506–3218)	7909 (7286–8640)	1707 (537–3575)
Hydroclimate risk to power production	334 (326–337)	30 (6–76)	385 (374–389)	38 (9–94)	742 (725–739)	72 (16–177)
Crop yield change	35 (32–36)	8 (2–20)	362 (330–396)	81 (24–178)	1817 (1666–1992)	406 (118–854)
Habitat degradation	91 (92–112)	10 (4–31)	680 (314–706)	102 (23–234)	1357 (809–1501)	248 (75–572)
Multi-sector exposure						
Two indicators	1129 (1019–1250)	203 (42–487)	2726 (2132–2945)	562 (117–1220)	3500 (3212–3864)	707 (212–1545)
Three indicators	66 (66–68)	7 (0.9–19)	422 (297–447)	54 (8–138)	1472 (1177–1574)	237 (48–538)
Four indicators	5 (0.3–5.7)	0.3 (0–1.2)	11 (5–14)	0.5 (0–2)	258 (104–280)	33 (4–86)

Table 3.5 | Summary of projected risks to natural and human systems at 1.5°C and 2°C of global warming, and of the potential to adapt to these risks. Table summarizes the chapter text and with references supporting table entries found in the main chapter text. Risk magnitude is provided either as assessed levels of risk (very high: vh, high: h, medium: m, or low: l) or as quantitative examples of risk levels taken from the literature. Further compilations of quantified levels of risk taken from the literature may be found Tables 3.SM1-5 in the Supplementary Material. Similarly, potential to adapt is assessed from the literature by expert judgement as either high (h), medium (m), or low (l). Confidence in each assessed level/quantification of risk, or in each assessed adaptation potential, is indicated as very high (VH), high (H), medium (M), or low (L). Note that the use of l, m, h and vh here is distinct from the use of L, M, H and VH in Figures 3.18, 3.20 and 3.21.

Sector	Physical climate change drivers	Nature of risk	Global risks at 1.5°C of global warming above pre-industrial	Global risks at 2°C of global warming above pre-industrial	Change in risk when moving from 1.5°C to 2°C of warming	Confidence in risk statements	Regions where risks are particularly high with 2°C of global warming	Regions where the change in risk when moving from 1.5°C to 2°C are particularly high	Regions with little or no information	RFC*	Adaptation potential at 1.5°C	Adaptation potential at 2°C	Confidence in assigning adaptation potential
Freshwater	Precipitation, temperature, snowmelt	Water Stress	Around half compared to the risks at 2°C ¹	Additional 8% of the world population in 2000 exposed to new or aggravated water scarcity ¹	Up to 100% increase	M		Europe, Australia, southern Africa		3	I	I	M
		Fluvial flood	100% increase in the population affected compared to the impact simulated over the baseline period 1976–2005 ²	170% increase in the population affected compared to the impact simulated over the baseline period 1976–2005 ²	70% increase	M	USA, Asia, Europe		Africa, Oceania	2	I/m	I/m	M
		Drought	350.2 ± 158.8 million, changes in urban population exposure to severe drought at the globe scale ³	410.7 ± 213.5 million, changes in urban population exposure to severe drought at the globe scale ³	60.5 ± 84.1 million (±84.1 based on the SSP1 scenario) (based on PDSI estimate) ⁴	M	Central Europe, southern Europe, Mediterranean, West Africa, East and West Asia, Southeast Asia (based on PDSI estimate) ⁴			2	I/m	I/m	L
Terrestrial ecosystems	Temperature, precipitation	Species range loss	6% insects, 4% vertebrates, 8% plants, lose >50% range ⁴	18% insects, 8% vertebrates, 16% plants lose >50% range ⁴	Double or triple	M		Amazon, Europe, southern Africa		1,4	m	I	H
		Loss of ecosystem functioning and services	m	h		M				4			
		Shifts of biomes (major ecosystem types)	About 7% transformed ⁵	13% (range 8–20%) transformed ⁵	About double	M		Arctic, Tibet, Himalayas, South Africa, Australia		4			
	Heat and cold stress, warming, drought	Wildfire	h	h	Increased risk	M	Canada, USA and Mediterranean	Mediterranean	Central and South America, Australia, Russia, China, Africa	1, 2, 4, 5	I	I	M

Table 3.5 (continued)

Sector	Physical climate change drivers	Nature of risk	Global risks at 1.5°C of global warming above pre-industrial	Global risks at 2°C of global warming above pre-industrial	Change in risk when moving from 1.5°C to 2°C of warming	Confidence in risk statements	Regions where risks are particularly high with 2°C of global warming	Regions where the change in risk when moving from 1.5°C to 2°C are particularly high	Regions with little or no information	RFC*	Adaptation potential at 1.5°C	Adaptation potential at 2°C	Confidence in assigning adaptation potential
Ocean	Warming and stratification of the surface ocean	Loss of framework species (coral reefs)	vh	vh	Greater rate of loss: from 70–90% loss at 1.5°C to 99% loss at 2°C and above	H/very H	Tropical/subtropical countries	Tropical/subtropical countries	Southern Red Sea, Somalia, Yemen, deep water coral reefs	1,2	h	I	H
		Loss of framework species (seagrass)	m	h	Increase in risk	M	Tropical/subtropical countries	Tropical/subtropical countries	Southern Red Sea, Somalia, Yemen, Myanmar	1,2	m	I	M/H
		Loss of framework species (mangroves)	m	m	Uncertain and depends on other human activities	M/H	Tropical/subtropical countries	Tropical/subtropical countries	Southern Red Sea, Somalia, Yemen, Myanmar	1,3	m	I	L/M
		Disruption of marine foodwebs	h	vh	Large increase in risk	M	Global	Global	Deep sea	4	m	I	M/H
		Range migration of marine species and ecosystems	m	h	Large increase in risk	H	Global	Global	Deep sea	1	m	I	H
		Loss of fin fish and fisheries	h	h/vh	Large increase in risk	H	Global	Global	Deep sea, upwelling systems	4	m	m/l	M/H
	Ocean acidification and elevated sea temperatures	Loss of coastal ecosystems and protection	m	h	Increase in risk	M	Low-latitude tropical/subtropical countries	Low-latitude tropical/subtropical countries	Most regions – risks not well defined	1	m	m/l	M
		Loss of bivalves and bivalve fisheries	m/h	h/vh	Large increase in risk	H	Temperate countries with upwelling	Temperate countries with upwelling	Most regions – risks not well defined	4	m/h	l/m	M/H
		Changes to physiology and ecology of marine species	l/m	m	Increase in risk	H	Global	Global	Most regions – risks not well defined	4	I	I	M/H
	Reduced bulk ocean circulation and de-oxygenation	Increased hypoxic dead zones	I	l/m	Large increase in risk	L/M	Temperate countries with upwelling	Temperate countries with upwelling	Deep sea	4	m	I	M
		Changes to upwelling productivity	I	m	Increase in risk	L/M	Most upwelling regions	Most upwelling regions	Some upwelling systems	4	I	I	M

Table 3.5 (continued)

Sector	Physical climate change drivers	Nature of risk	Global risks at 1.5°C of global warming above pre-industrial	Global risks at 2°C of global warming above pre-industrial	Change in risk when moving from 1.5°C to 2°C of warming	Confidence in risk statements	Regions where risks are particularly high with 2°C of global warming	Regions where the change in risk when moving from 1.5°C to 2°C are particularly high	Regions with little or no information	RFC*	Adaptation potential at 1.5°C	Adaptation potential at 2°C	Confidence in assigning adaptation potential
Ocean	Intensified storms, precipitation plus sea level rise	Loss of coastal ecosystems	h	h/vh	Large increase in risk	H	Tropical/subtropical countries	Tropical/subtropical countries		1, 4	m	l	M
		Inundation and destruction of human/coastal infrastructure and livelihoods	h	h/vh	Large increase in risk	H	Global	Global		1, 5	m/h	m	M/L
	Loss of sea ice	Loss of habitat	h	vh	Large increase in risk	H	Polar regions	Polar regions		1	l	very l	H
		Increased productivity but changing fisheries	l/m	m/h	Large increase in risk	very H	Polar regions	Polar regions		1, 4	l	m/l	H
Coastal	Sea level rise, increased storminess	Area exposed (assuming no defences)	562–575th km ² when 1.5°C first reached ^{6,7,8}	590–613th km ² when 2°C first reached ^{6,7,8}	Increasing; 25–38th km ² when temperatures are first reached, 10–17th km ² in 2100 increasing to 16–230th km ² in 2300 ^{6,7,8}	M/H (dependent on population datasets)	Asia, small islands	Asia, small islands	Small islands	2, 3	m	m	M
		Population exposed (assuming no defences)	128–143 million when 1.5°C first reached	141–151 million when 2°C first reached	Increasing; 13–8 million when temperatures are first reached, 0–6 million people in 2100, increasing to 35–95 million people in 2300 ⁶	M/H (dependent on population datasets)	Asia, small islands	Asia, small islands	Small islands	2, 3	m	m	M
		People at risk accounting for defences (modelled in 1995)	2–28 million people yr ⁻¹ if defences are not upgraded from the modelled 1995 baseline ⁹	15–53 million people yr ⁻¹ if defences are not upgraded from the modelled 1995 baseline ⁹	Increasing with time, but highly dependent on adaptation ⁹	M/H (dependent on adaptation)	Asia, small islands, potentially African nations	Asia, small islands	Small islands	2, 3, 4	m	m	M

Table 3.5 (continued)

Sector	Physical climate change drivers	Nature of risk	Global risks at 1.5°C of global warming above pre-industrial	Global risks at 2°C of global warming above pre-industrial	Change in risk when moving from 1.5°C to 2°C of warming	Confidence in risk statements	Regions where risks are particularly high with 2°C of global warming	Regions where the change in risk when moving from 1.5°C to 2°C are particularly high	Regions with little or no information	RFC*	Adaptation potential at 1.5°C	Adaptation potential at 2°C	Confidence in assigning adaptation potential
Food security and food production systems	Heat and cold stress, warming, precipitation, drought	Changes in ecosystem production	m/h	h	Large increase	M/H	Global	North America, Central and South America, Mediterranean basin, South Africa, Australia, Asia		2, 4, 5	h	m/h	M/H
		Shift and composition change of biomes (major ecosystem types)	m/h	h	Moderate increase	L/M	Global	Global, tropical areas, Mediterranean	Africa, Asia	1, 2, 3, 4	l/m	l	L/M
Human health	Temperature	Heat-related morbidity and mortality	m	m/h	Risk increased	VH	All regions at risk	All regions	Africa	2, 3, 4	h	h	H
		Occupational heat stress	m	m/h	Risk increased	M	Tropical regions	Tropical regions	Africa	2, 3, 4	h	m	M
	Air quality	Ozone-related mortality	m (if precursor emissions remain the same)	m/h (if precursor emissions remain the same)	Risk increased	H	High income and emerging economies	High income and emerging economies	Africa, parts of Asia	2, 3, 4	l	l	M
Key economic sectors	Temperature, precipitation	Undernutrition	m	m/h	Risk increased	H	Low-income countries in Africa and Asia	Low-income countries in Africa and Asia	Small islands	2, 3, 4	m	l	M
	Temperature	Tourism (sun, beach, and snow sports)	m/h	h	Risk increased	VH	Coastal tourism, particularly in subtropical and tropical regions	Coastal tourism, particularly in subtropical and tropical regions	Africa	1, 2, 3	m	l	H

*RFC: 1 = unique and threatened systems, 2 = extreme events, 3 = unequal distribution of impacts, 4 = global aggregate impacts (economic + biodiversity), 5 = large-scale singular events.

PDSI-based drought estimates tend to overestimate drought impacts (see Section 3.3.4); hence projections with other drought indices may differ. Further quantifications may be found in Table 3.SM.1

¹ Gerten et al., 2013; ² Alfieri et al., 2017; ³ Liu et al., 2018; ⁴ Warren et al., 2018a; ⁵ Warszawski et al., 2013; ⁶ Brown et al., 2018a; ⁷ Rasmussen et al., 2018; ⁸ Yokoki et al., 2018;

⁹ Nicholls et al., 2018.

3.4.13 Synthesis of Key Elements of Risk

Some elements of the assessment in Section 3.4 were synthesized into Figure 3.18 and 3.20, indicating the overall risk for a representative set of natural and human systems from increases in global mean surface temperature (GMST) and anthropogenic climate change. The elements included are supported by a substantive enough body of literature providing at least *medium confidence* in the assessment. The format for Figures 3.18 and 3.20 match that of Figure 19.4 of WGII AR5 Chapter 19 (Oppenheimer et al., 2014) indicating the levels of additional risk as colours: undetectable (white) to moderate (detected and attributed; yellow), from moderate to high (severe and widespread; red), and from high to very high (purple), the last of which indicates significant irreversibility or persistence of climate-related hazards combined with a much reduced capacity to adapt. Regarding the transition from undetectable to moderate, the impact literature assessed in AR5 focused on describing and quantifying linkages between weather and climate patterns and impact outcomes, with limited detection and attribution to anthropogenic climate change (Cramer et al., 2014). A more recent analysis of attribution to greenhouse gas forcing at the global scale (Hansen and Stone, 2016) confirmed that the impacts related to changes in regional atmospheric and ocean temperature can be confidently attributed to anthropogenic forcing, while attribution to anthropogenic forcing of those impacts related to precipitation is only weakly evident or absent. Moreover, there is no strong direct relationship between the robustness of climate attribution and that of impact attribution (Hansen and Stone, 2016).

The current synthesis is complementary to the synthesis in Section 3.5.2 that categorizes risks into 'Reasons for Concern' (RFCs), as described in Oppenheimer et al. (2014). Each element, or burning ember, presented here (Figures 3.18, 3.20) maps to one or more RFCs (Figure 3.21). It should be emphasized that risks to the elements assessed here are only a subset of the full range of risks that contribute to the RFCs. Figures 3.18 and 3.20 are not intended to replace the RFCs but rather to indicate how risks to particular elements of the Earth system accrue with global warming, through the visual burning embers format, with a focus on levels of warming of 1.5°C and 2°C. Key evidence assessed in earlier parts of this chapter is summarized to indicate the transition points between the levels of risk. In this regard, the assessed confidence in assigning the transitions between risk levels are as follows: L=Low, M=Medium, H=High, and VH=Very high levels of confidence. A detailed account of the procedures involved is provided in the Supplementary Material (3.SM.3.2 and 3.SM.3.3).

In terrestrial ecosystems (feeding into RFC1 and RFC4), detection and attribution studies show that impacts of climate change on terrestrial ecosystems began to take place over the past few decades, indicating a transition from no risk (white areas in Figure 3.20) to moderate risk below recent temperatures (*high confidence*) (Section 3.4.3). Risks to unique and threatened terrestrial ecosystems are generally projected to be higher under warming of 2°C compared to 1.5°C (Section 3.5.2.1), while at the global scale severe and widespread risks are projected to occur by 2°C of warming. These risks are associated with biome shifts and species range losses (Sections 3.4.3 and 3.5.2.4); however, because many systems and species are projected to be unable to adapt to levels of warming below 2°C, the transition to high risk (red areas

in Figure 3.20) is located below 2°C (*high confidence*). With 3°C of warming, however, biome shifts and species range losses are expected to escalate to very high levels, and the systems are projected to have very little capacity to adapt (Figure 3.20) (*high confidence*) (Section 3.4.3).

In the Arctic (related to RFC1), the increased rate of summer sea ice melt was detected and attributed to climate change by the year 2000 (corresponding to warming of 0.7°C), indicating moderate risk. At 1.5°C of warming an ice-free Arctic Ocean is considered *unlikely*, whilst by 2°C of warming it is considered *likely* and this unique ecosystem is projected to be unable to adapt. Hence, a transition from high to very high risk is expected between 1.5°C and 2°C of warming.

For warm-water coral reefs, there is *high confidence* in the transitions between risk levels, especially in the growing impacts in the transition of warming from non-detectable (0.2°C to 0.4°C), and then successively higher levels risk until high and very high levels of risks by 1.2°C (Section 3.4.4 and Box 3.4). This assessment considered the heatwave-related loss of 50% of shallow water corals across hundreds of kilometres of the world's largest continuous coral reef system, the Great Barrier Reef, as well as losses at other sites globally. The major increase in the size and loss of coral reefs over the past three years, plus sequential mass coral bleaching and mortality events on the Great Barrier Reef, (Hoegh-Guldberg, 1999; Hughes et al., 2017b, 2018), have reinforced the scale of climate-change related risks to coral reefs. General assessments of climate-related risks for mangroves prior to this special report concluded that they face greater risks from deforestation and unsustainable coastal development than from climate change (Alongi, 2008; Hoegh-Guldberg et al., 2014; Gattuso et al., 2015). Recent climate-related die-offs (Duke et al., 2017; Lovelock et al., 2017), however, suggest that climate change risks may have been underestimated for mangroves as well, and risks have thus been assessed as undetectable to moderate, with the transition now starting at 1.3°C as opposed to 1.8°C as assessed in 2015 (Gattuso et al., 2015). Risks of impacts related to climate change on small-scale fisheries at low latitudes, many of which are dependent on ecosystems such as coral reefs and mangroves, are moderate today but are expected to reach high levels of risk around 0.9°C–1.1°C (*high confidence*) (Section 3.4.4.10).

The transition from undetectable to moderate risk (related to RFCs 3 and 4), shown as white to yellow in Figure 3.20, is based on AR5 WGII Chapter 7, which indicated with *high confidence* that climate change impacts on crop yields have been detected and attributed to climate change, and the current assessment has provided further evidence to confirm this (Section 3.4.6). Impacts have been detected in the tropics (AR5 WGII Chapters 7 and 18), and regional risks are projected to become high in some regions by 1.5°C of warming, and in many regions by 2.5°C, indicating a transition from moderate to high risk between 1.5°C and 2.5°C of warming (*medium confidence*).

Impacts from fluvial flooding (related to RFCs 2, 3 and 4) depend on the frequency and intensity of the events, as well as the extent of exposure and vulnerability of society (i.e., socio-economic conditions and the effect of non-climate stressors). Moderate risks posed by 1.5°C of warming are expected to continue to increase with higher

levels of warming (Sections 3.3.5 and 3.4.2), with projected risks being threefold the current risk in economic damages due to flooding in 19 countries for warming of 2°C, indicating a transition to high risk at this level (*medium confidence*). Because few studies have assessed the potential to adapt to these risks, there was insufficient evidence to locate a transition to very high risk (purple).

Climate-change induced sea level rise (SLR) and associated coastal flooding (related to RFCs 2, 3 and 4) have been detectable and attributable since approximately 1970 (Slangen et al., 2016), during which time temperatures have risen by 0.3°C (*medium confidence*) (Section 3.3.9). Analysis suggests that impacts could be more widespread in sensitive systems such as small islands (*high confidence*) (Section 3.4.5.3) and increasingly widespread by the 2070s (Brown et al., 2018a) as temperatures rise from 1.5°C to 2°C, even when adaptation measures are considered, suggesting a transition to high

risk (Section 3.4.5). With 2.5°C of warming, adaptation limits are expected to be exceeded in sensitive areas, and hence a transition to very high risk is projected. Additionally, at this temperature, sea level rise could have adverse effects for centuries, posing significant risk to low-lying areas (*high confidence*) (Sections 3.4.5.7 and 3.5.2.5).

For heat-related morbidity and mortality (related to RFCs 2, 3 and 4), detection and attribution studies show heat-related mortality in some locations increasing with climate change (*high confidence*) (Section 3.4.7; Ebi et al., 2017). The projected risks of heat-related morbidity and mortality are generally higher under warming of 2°C than 1.5°C (*high confidence*), with projections of greater exposure to high ambient temperatures and increased morbidity and mortality (Section 3.4.7). Risk levels will depend on the rate of warming and the (related) level of adaptation, so a transition in risk from moderate (yellow) to high (red) is located between 1°C and 3°C (*medium confidence*).

Risks and/or impacts for specific natural, managed and human systems

The key elements are presented here as a function of the risk level assessed between 1.5°C and 2°C.

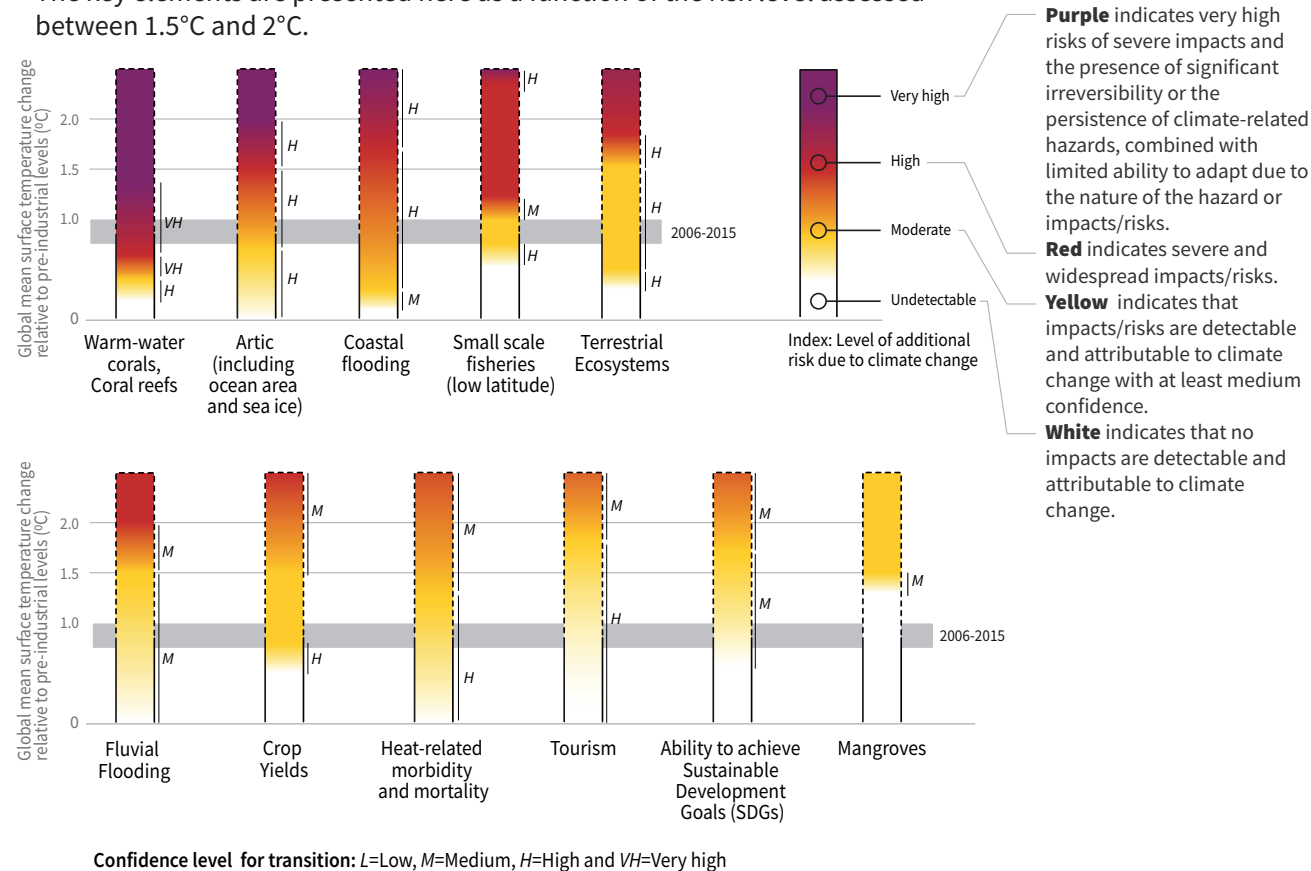


Figure 3.20 | The dependence of risks and/or impacts associated with selected elements of human and natural systems on the level of climate change, adapted from Figure 3.21 and from AR5 WGII Chapter 19, Figure 19.4, and highlighting the nature of this dependence between 0°C and 2°C warming above pre-industrial levels. The selection of impacts and risks to natural, managed and human systems is illustrative and is not intended to be fully comprehensive. Following the approach used in AR5, literature was used to make expert judgements to assess the levels of global warming at which levels of impact and/or risk are undetectable (white), moderate (yellow), high (red) or very high (purple). The colour scheme thus indicates the additional risks due to climate change. The transition from red to purple, introduced for the first time in AR4, is defined by a very high risk of severe impacts and the presence of significant irreversibility or persistence of climate-related hazards combined with limited ability to adapt due to the nature of the hazard or impact. Comparison of the increase of risk across RFCs indicates the relative sensitivity of RFCs to increases in GMST. As was done previously, this assessment takes autonomous adaptation into account, as well as limits to adaptation independently of development pathway. The levels of risk illustrated reflect the judgements of the authors of Chapter 3 and Gattuso et al. (2015; for three marine elements). The grey bar represents the range of GMST for the most recent decade: 2006–2015.

For tourism (related to RFCs 3 and 4), changing weather patterns, extreme weather and climate events, and sea level rise are affecting many – but not all – global tourism investments, as well as environmental and cultural destination assets (Section 3.4.4.12), with ‘last chance to see’ tourism markets developing based on observed impacts on environmental and cultural heritage (Section 3.4.9.1), indicating a transition from undetectable to moderate risk between 0°C and 1.5°C of warming (*high confidence*). Based on limited analyses, risks to the tourism sector are projected to be larger at 2°C than at 1.5°C, with impacts on climate-sensitive sun, beach and snow sports tourism markets being greatest. The degradation or loss of coral reef systems is expected to increase the risks to coastal tourism in subtropical and tropical regions. A transition in risk from moderate to high levels of added risk from climate change is projected to occur between 1.5°C and 3°C (*medium confidence*).

Climate change is already having large scale impacts on ecosystems, human health and agriculture, which is making it much more difficult to reach goals to eradicate poverty and hunger, and to protect health and life on land (Sections 5.1 and 5.2.1 in Chapter 5), suggesting a transition from undetectable to moderate risk for recent temperatures at 0.5°C of warming (*medium confidence*). Based on the limited analyses available, there is evidence and agreement that the risks to sustainable development are considerably less at 1.5°C than 2°C (Section 5.2.2), including impacts on poverty and food security. It is easier to achieve many of the sustainable development goals (SDGs) at 1.5°C, suggesting that a transition to higher risk will not begin yet at this level. At 2°C and higher levels of warming (e.g., RCP8.5), however, there are high risks of failure to meet SDGs such as eradicating poverty and hunger, providing safe water, reducing inequality and protecting ecosystems, and these risks are projected to become severe and widespread if warming increases further to about 3°C (*medium confidence*) (Section 5.2.3).

Disclosure statement: The selection of elements depicted in Figures 3.18 and 3.20 is not intended to be fully comprehensive and does not necessarily include all elements for which there is a substantive body of literature, nor does it necessarily include all elements which are of particular interest to decision-makers.

3.5 Avoided Impacts and Reduced Risks at 1.5°C Compared with 2°C of Global Warming

3.5.1 Introduction

Oppenheimer et al. (2014, AR5 WGII Chapter 19) provided a framework that aggregates projected risks from global mean temperature change into five categories identified as ‘Reasons for Concern’. Risks are classified as moderate, high or very high and coloured yellow, red or purple, respectively, in Figure 19.4 of that chapter (AR5 WGII Chapter 19 for details and findings). The framework’s conceptual basis and the risk judgements made by Oppenheimer et al. (2014) were recently reviewed, and most judgements were confirmed in the light of more recent literature (O’Neill et al., 2017). The approach

of Oppenheimer et al. (2014) was adopted, with updates to the aggregation of risk informed by the most recent literature, for the analysis of avoided impacts at 1.5°C compared to 2°C of global warming presented in this section.

The regional economic benefits that could be obtained by limiting the global temperature increase to 1.5°C of warming, rather than 2°C or higher levels, are discussed in Section 3.5.3 in the light of the five RFCs explored in Section 3.5.2. Climate change hotspots that could be avoided or reduced by achieving the 1.5°C target are summarized in Section 3.5.4. The section concludes with a discussion of regional tipping points that could be avoided at 1.5°C compared to higher degrees of global warming (Section 3.5.5).

3.5.2 Aggregated Avoided Impacts and Reduced Risks at 1.5°C versus 2°C of Global Warming

A brief summary of the accrual of RFCs with global warming, as assessed in WGII AR5, is provided in the following sections, which leads into an update of relevant literature published since AR5. The new literature is used to confirm the levels of global warming at which risks are considered to increase from undetectable to moderate, from moderate to high, and from high to very high. Figure 3.21 modifies Figure 19.4 from AR5 WGII, and the following text in this subsection provides justification for the modifications. O’Neill et al. (2017) presented a very similar assessment to that of WGII AR5, but with further discussion of the potential to create ‘embers’ specific to socio-economic scenarios in the future. There is insufficient literature to do this at present, so the original, simple approach has been used here. As the focus of the present assessment is on the consequences of global warming of 1.5°C–2°C above the pre-industrial period, no assessment for global warming of 3°C or more is included in the figure (i.e., analysis is discontinued at 2.5°C).

3.5.2.1 RFC 1 – Unique and threatened systems

WGII AR5 Chapter 19 found that some unique and threatened systems are at risk from climate change at current temperatures, with increasing numbers of systems at potential risk of severe consequences at global warming of 1.6°C above pre-industrial levels. It was also observed that many species and ecosystems have a limited ability to adapt to the very large risks associated with warming of 2.6°C or more, particularly Arctic sea ice and coral reef systems (*high confidence*). In the AR5 analysis, a transition from white to yellow indicated that the onset of moderate risk was located below present-day global temperatures (*medium confidence*); a transition from yellow to red indicated that the onset of high risk was located at 1.6°C, and a transition from red to purple indicated that the onset of very high risk was located at about 2.6°C. This WGII AR5 analysis already implied that there would be a significant reduction in risks to unique and threatened systems if warming were limited to 1.5°C compared with 2°C. Since AR5, evidence of present-day impacts in these systems has continued to grow (Sections 3.4.2, 3.4.4 and 3.4.5), whilst new evidence has also accumulated for reduced risks at 1.5°C compared to 2°C of warming in Arctic ecosystems (Section 3.3.9), coral reefs (Section 3.4.4) and some other unique ecosystems (Section 3.4.3), as well as for biodiversity.

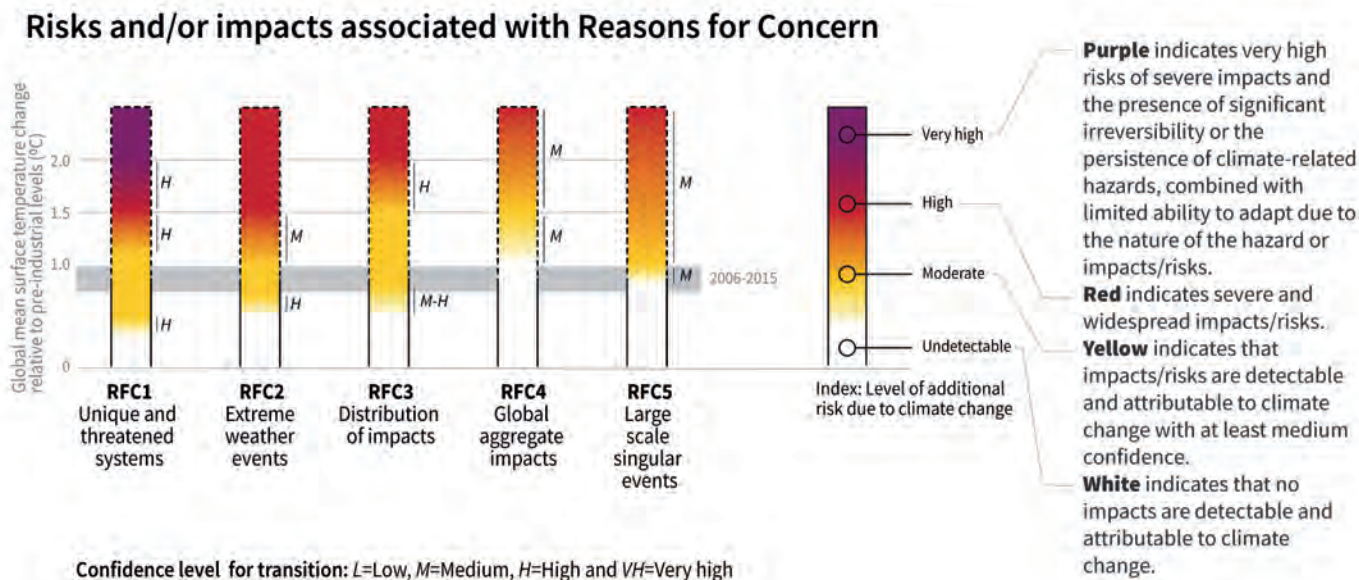


Figure 3.21 | The dependence of risks and/or impacts associated with the Reasons for Concern (RFCs) on the level of climate change, updated and adapted from WGII AR5 Ch 19, Figure 19.4 and highlighting the nature of this dependence between 0°C and 2°C warming above pre-industrial levels. As in the AR5, literature was used to make expert judgements to assess the levels of global warming at which levels of impact and/or risk are undetectable (white), moderate (yellow), high (red) or very high (purple). The colour scheme thus indicates the additional risks due to climate change. The transition from red to purple, introduced for the first time in AR4, is defined by very high risk of severe impacts and the presence of significant irreversibility, or persistence of climate-related hazards combined with a limited ability to adapt due to the nature of the hazard or impact. Comparison of the increase of risk across RFCs indicates the relative sensitivity of RFCs to increases in GMST. As was done previously, this assessment takes autonomous adaptation into account, as well as limits to adaptation (RFC 1, 3, 5) independently of development pathway. The rate and timing of impacts were taken into account in assessing RFC 1 and 5. The levels of risk illustrated reflect the judgements of the Ch 3 authors. **RFC1 Unique and threatened systems:** ecological and human systems that have restricted geographic ranges constrained by climate related conditions and have high endemism or other distinctive properties. Examples include coral reefs, the Arctic and its indigenous people, mountain glaciers and biodiversity hotspots. **RFC2 Extreme weather events:** risks/impacts to human health, livelihoods, assets and ecosystems from extreme weather events such as heatwaves, heavy rain, drought and associated wildfires, and coastal flooding. **RFC3 Distribution of impacts:** risks/impacts that disproportionately affect particular groups due to uneven distribution of physical climate change hazards, exposure or vulnerability. **RFC4 Global aggregate impacts:** global monetary damage, global scale degradation and loss of ecosystems and biodiversity. **RFC5 Large-scale singular events:** are relatively large, abrupt and sometimes irreversible changes in systems that are caused by global warming. Examples include disintegration of the Greenland and Antarctic ice sheets. The grey bar represents the range of GMST for the most recent decade: 2006–2015.

New literature since AR5 has provided a closer focus on the comparative levels of risk to coral reefs at 1.5°C versus 2°C of global warming. As assessed in Section 3.4.4 and Box 3.4, reaching 2°C will increase the frequency of mass coral bleaching and mortality to a point at which it will result in the total loss of coral reefs from the world's tropical and subtropical regions. Restricting overall warming to 1.5°C will still see a downward trend in average coral cover (70–90% decline by mid-century) but will prevent the total loss of coral reefs projected with warming of 2°C (Frieler et al., 2013). The remaining reefs at 1.5°C will also benefit from increasingly stable ocean conditions by the mid-to-late 21st century. Limiting global warming to 1.5°C during the course of the century may, therefore, open the window for many ecosystems to adapt or reassert geographically. This indicates a transition in risk in this system from high to very high (*high confidence*) at 1.5°C of warming and contributes to a lowering of the transition from high to very high (Figure 3.21) in this RFC1 compared to in AR5. Further details of risk transitions for ocean systems are described in Figure 3.18.

Substantial losses of Arctic Ocean summer ice were projected in WGI AR5 for global warming of 1.6°C, with a nearly ice-free Arctic Ocean being projected for global warming of more than 2.6°C. Since AR5, the importance of a threshold between 1°C and 2°C has been further emphasized in the literature, with sea ice projected to persist throughout the year for a global warming of less than 1.5°C,

yet chances of an ice-free Arctic during summer being high at 2°C of warming (Section 3.3.8). Less of the permafrost in the Arctic is projected to thaw under 1.5°C of warming (17–44%) compared with under 2°C (28–53%) (Section 3.3.5.2; Chadburn et al., 2017), which is expected to reduce risks to both social and ecological systems in the Arctic. This indicates a transition in the risk in this system from high to very high between 1.5°C and 2°C of warming and contributes to a lowering of the transition from high to very high in this RFC1 compared to in AR5.

AR5 identified a large number of threatened systems, including mountain ecosystems, highly biodiverse tropical wet and dry forests, deserts, freshwater systems and dune systems. These include Mediterranean areas in Europe, Siberian, tropical and desert ecosystems in Asia, Australian rainforests, the Fynbos and succulent Karoo areas of South Africa, and wetlands in Ethiopia, Malawi, Zambia and Zimbabwe. In all these systems, impacts accrue with greater warming and impacts at 2°C are expected to be greater than those at 1.5°C (*medium confidence*). One study since AR5 has shown that constraining global warming to 1.5°C would maintain the functioning of prairie pothole ecosystems in North America in terms of their productivity and biodiversity, whilst warming of 2°C would not do so (Johnson et al., 2016). The large proportion of insects projected to lose over half their range at 2°C of warming (25%) compared to at 1.5°C (9%) also suggests a significant loss of functionality in these threatened systems at 2°C of warming,

owing to the critical role of insects in nutrient cycling, pollination, detritivory and other important ecosystem processes (Section 3.4.3).

Unique and threatened systems in small island states and in systems fed by glacier meltwater were also considered to contribute to this RFC in AR5, but there is little new information about these systems that pertains to 1.5°C or 2°C of global warming. Taken together, the evidence suggests that the transition from high to very high risk in unique and threatened systems occurs at a lower level of warming, between 1.5°C and 2°C (*high confidence*), than in AR5, where this transition was located at 2.6°C. The transition from moderate to high risk relocates very slightly from 1.6°C to 1.5°C (*high confidence*). There is also *high confidence* in the location of the transition from low to moderate risk below present-day global temperatures.

3.5.2.2 RFC 2 – Extreme weather events

Reduced risks in terms of the likelihood of occurrence of extreme weather events are discussed in this sub-subsection for 1.5°C as compared to 2°C of global warming, for those extreme events where evidence is currently available based on the assessments of Section 3.3. AR5 assigned a moderate level of risk from extreme weather events at recent temperatures (1986–2005) owing to the attribution of heat and precipitation extremes to climate change, and a transition to high risk beginning below 1.6°C of global warming based on the magnitude, likelihood and timing of projected changes in risk associated with extreme events, indicating more severe and widespread impacts. The AR5 analysis already suggested a significant benefit of limiting warming to 1.5°C, as doing so might keep risks closer to the moderate level. New literature since AR5 has provided greater confidence in a reduced level of risks due to extreme weather events at 1.5°C versus 2°C of warming for some types of extremes (Section 3.3 and below; Figure 3.21).

Temperature: It is expected that further increases in the number of warm days/nights and decreases in the number of cold days/nights, and an increase in the overall temperature of hot and cold extremes would occur under 1.5°C of global warming relative to pre-industrial levels (*high confidence*) compared to under the present-day climate (1°C of warming), with further changes occurring towards 2°C of global warming (Section 3.3). As assessed in Sections 3.3.1 and 3.3.2, impacts of 0.5°C of global warming can be identified for temperature extremes at global scales, based on observations and the analysis of climate models. At 2°C of global warming, it is *likely* that temperature increases of more than 2°C would occur over most land regions in terms of extreme temperatures (up to 4°C–6°C depending on region and considered extreme index) (Section 3.3.2, Table 3.2). Regional increases in temperature extremes can be robustly limited if global warming is constrained to 1.5°C, with regional warmings of up to 3°C–4.5°C (Section 3.3.2, Table 3.2). Benefits obtained from this general reduction in extremes depend to a large extent on whether the lower range of increases in extremes at 1.5°C is sufficient for critical thresholds to be exceeded, within the context of wide-ranging aspects such as crop yields, human health and the sustainability of ecosystems.

Heavy precipitation: AR5 assessed trends in heavy precipitation for land regions where observational coverage was sufficient for

assessment. It concluded with *medium confidence* that anthropogenic forcing has contributed to a global-scale intensification of heavy precipitation over the second half of the 20th century, for a global warming of approximately 0.5°C (Section 3.3.3). A recent observation-based study likewise showed that a 0.5°C increase in global mean temperature has had a detectable effect on changes in precipitation extremes at the global scale (Schleussner et al., 2017), thus suggesting that there would be detectable differences in heavy precipitation at 1.5°C and 2°C of global warming. These results are consistent with analyses of climate projections, although they also highlight a large amount of regional variation in the sensitivity of changes in heavy precipitation (Section 3.3.3).

Droughts: When considering the difference between precipitation and evaporation (P–E) as a function of global temperature changes, the subtropics generally display an overall trend towards drying, whilst the northern high latitudes display a robust response towards increased wetting (Section 3.3.4, Figure 3.12). Limiting global mean temperature increase to 1.5°C as opposed to 2°C could substantially reduce the risk of reduced regional water availability in some regions (Section 3.3.4). Regions that are projected to benefit most robustly from restricted warming include the Mediterranean and southern Africa (Section 3.3.4).

Fire: Increasing evidence that anthropogenic climate change has already caused significant increases in fire area globally (Section 3.4.3) is in line with projected fire risks. These risks are projected to increase further under 1.5°C of global warming relative to the present day (Section 3.4.3). Under 1.2°C of global warming, fire frequency has been estimated to increase by over 37.8% of global land areas, compared to 61.9% of global land areas under 3.5°C of warming. For in-depth discussion and uncertainty estimates, see Meehl et al. (2007), Moritz et al. (2012) and Romero-Lankao et al. (2014).

Regarding extreme weather events (RFC2), the transition from moderate to high risk is located between 1°C and 1.5°C of global warming (Figure 3.21), which is very similar to the AR5 assessment but is assessed with greater confidence (*medium confidence*). The impact literature contains little information about the potential for human society to adapt to extreme weather events, and hence it has not been possible to locate the transition from high to very high risk within the context of assessing impacts at 1.5°C and 2°C of global warming. There is thus *low confidence* in the level at which global warming could lead to very high risks associated with extreme weather events in the context of this report.

3.5.2.3 RFC 3 – Distribution of impacts

Risks due to climatic change are unevenly distributed and are generally greater at lower latitudes and for disadvantaged people and communities in countries at all levels of development. AR5 located the transition from undetectable to moderate risk below recent temperatures, owing to the detection and attribution of regionally differentiated changes in crop yields (*medium to high confidence*; Figure 3.20), and new literature has continued to confirm this finding. Based on the assessment of risks to regional crop production and water resources, AR5 located the transition from moderate to high risk

between 1.6°C and 2.6°C above pre-industrial levels. Cross-Chapter Box 6 in this chapter highlights that at 2°C of warming, new literature shows that risks of food shortage are projected to emerge in the African Sahel, the Mediterranean, central Europe, the Amazon, and western and southern Africa, and that these are much larger than the corresponding risks at 1.5°C. This suggests a transition from moderate to high risk of regionally differentiated impacts between 1.5°C and 2°C above pre-industrial levels for food security (*medium confidence*) (Figure 3.20). Reduction in the availability of water resources at 2°C is projected to be greater than 1.5°C of global warming, although changes in socio-economics could have a greater influence (Section 3.4.2), with larger risks in the Mediterranean (Box 3.2); estimates of the magnitude of the risks remain similar to those cited in AR5. Globally, millions of people may be at risk from sea level rise (SLR) during the 21st century (Hinkel et al., 2014; Hauer et al., 2016), particularly if adaptation is limited. At 2°C of warming, more than 90% of global coastlines are projected to experience SLR greater than 0.2 m, suggesting regional differences in the risks of coastal flooding. Regionally differentiated multi-sector risks are already apparent at 1.5°C of warming, being more prevalent where vulnerable people live, predominantly in South Asia (mostly Pakistan, India and China), but these risks are projected to spread to sub-Saharan Africa, the Middle East and East Asia as temperature rises, with the world's poorest people disproportionately impacted at 2°C of warming (Byers et al., 2018). The hydrological impacts of climate change in Europe are projected to increase in spatial extent and intensity across increasing global warming levels of 1.5°C, 2°C and 3°C (Donnelly et al., 2017). Taken together, a transition from moderate to high risk is now located between 1.5°C and 2°C above pre-industrial levels, based on the assessment of risks to food security, water resources, drought, heat exposure and coastal submergence (*high confidence*; Figure 3.21).

3.5.2.4 RFC 4 – Global aggregate impacts

Oppenheimer et al. (2014) explained the inclusion of non-economic metrics related to impacts on ecosystems and species at the global level, in addition to economic metrics in global aggregate impacts. The degradation of ecosystem services by climate change and ocean acidification have generally been excluded from previous global aggregate economic analyses.

Global economic impacts: WGII AR5 found that overall global aggregate impacts become moderate at 1°C–2°C of warming, and the transition to moderate risk levels was therefore located at 1.6°C above pre-industrial levels. This was based on the assessment of literature using model simulations which indicated that the global aggregate economic impact will become significantly negative between 1°C and 2°C of warming (*medium confidence*), whilst there will be a further increase in the magnitude and likelihood of aggregate economic risks at 3°C of warming (*low confidence*).

Since AR5, three studies have emerged using two entirely different approaches which indicate that economic damages are projected to be higher by 2100 if warming reaches 2°C than if it is constrained to 1.5°C. The study by Warren et al. (2018c) used the integrated assessment model PAGE09 to estimate that avoided global economic damages of 22% (10–26%) accrue from constraining warming to 1.5°C rather than 2°C, 90% (77–93%) from 1.5°C rather than 3.66°C,

and 87% (74–91%) from 2°C rather than 3.66°C. In the second study, Pretis et al. (2018) identified several regions where economic damages are projected to be greater at 2°C compared to 1.5°C of warming, further estimating that projected damages at 1.5°C remain similar to today's levels of economic damage. The third study, by M. Burke et al. (2018) used an empirical, statistical approach and found that limiting warming to 1.5°C instead of 2°C would save 1.5–2.0% of the gross world product (GWP) by mid-century and 3.5% of the GWP by end-of-century (see Figure 2A in M. Burke et al., 2018). Based on a 3% discount rate, this corresponds to 8.1–11.6 trillion USD and 38.5 trillion USD in avoided damages by mid- and end-of-century, respectively, agreeing closely with the estimate by Warren et al. (2018c) of 15 trillion USD. Under the no-policy baseline scenario, temperature rises by 3.66°C by 2100, resulting in a global gross domestic product (GDP) loss of 2.6% (5–95% percentile range 0.5–8.2%), compared with 0.3% (0.1–0.5%) by 2100 under the 1.5°C scenario and 0.5% (0.1–1.0%) in the 2°C scenario. Limiting warming to 1.5°C rather than 2°C by 2060 has also been estimated to result in co-benefits of 0.5–0.6% of the world GDP, owing to reductions in air pollution (Shindell et al., 2018), which is similar to the avoided damages identified for the USA (Box 3.6).

Two studies focusing only on the USA found that economic damages are projected to be higher by 2100 if warming reaches 2°C than if it is constrained to 1.5°C. Hsiang et al. (2017) found a mean difference of 0.35% GDP (range 0.2–0.65%), while Yohe (2017) identified a GDP loss of 1.2% per degree of warming, hence approximately 0.6% for half a degree. Further, the avoided risks compared to a no-policy baseline are greater in the 1.5°C case (4%, range 2–7%) compared to the 2°C case (3.5%, range 1.8–6.5%). These analyses suggest that the point at which global aggregates of economic impacts become negative is below 2°C (*medium confidence*), and that there is a possibility that it is below 1.5°C of warming.

Oppenheimer et al. (2014) noted that the global aggregated damages associated with large-scale singular events has not been explored, and reviews of integrated modelling exercises have indicated a potential underestimation of global aggregate damages due to the lack of consideration of the potential for these events in many studies. Since AR5, further analyses of the potential economic consequences of triggering these large-scale singular events have indicated a two to eight fold larger economic impact associated with warming of 3°C than estimated in most previous analyses, with the extent of increase depending on the number of events incorporated. Lemoine and Traeger (2016) included only three known singular events whereas Y. Cai et al. (2016) included five.

Biome shifts, species range loss, increased risks of species extinction and risks of loss of ecosystem functioning and services: 13% (range 8–20%) of Earth's land area is projected to undergo biome shifts at 2°C of warming compared to approximately 7% at 1.5°C (*medium confidence*) (Section 3.4.3; Warszawski et al., 2013), implying a halving of biome transformations. Overall levels of species loss at 2°C of warming are similar to values found in previous studies for plants and vertebrates (Warren et al., 2013, 2018a), but insects have been found to be more sensitive to climate change, with 18% (6–35%) projected to lose over half their range at 2°C of warming

compared to 6% (1–18%) under 1.5°C of warming, corresponding to a difference of 66% (Section 3.4.3). The critical role of insects in ecosystem functioning therefore suggests that there will be impacts on global ecosystem functioning already at 2°C of warming, whilst species that lose large proportions of their range are considered to be at increased risk of extinction (Section 3.4.3.3). Since AR5, new literature has indicated that impacts on marine fish stocks and fisheries are lower under 1.5°C–2°C of global warming relative to pre-industrial levels compared to under higher warming scenarios (Section 3.4.6), especially in tropical and polar systems.

In AR5, the transition from undetectable to moderate impacts was considered to occur between 1.6°C and 2.6°C of global warming reflecting impacts on the economy and on biodiversity globally, whereas high risks were associated with 3.6°C of warming to reflect the high risks to biodiversity and accelerated effects on the global economy. New evidence suggests moderate impacts on the global aggregate economy and global biodiversity by 1.5°C of warming, suggesting a lowering of the temperature level for the transition to moderate risk to 1.5°C (Figure 3.21). Further, recent literature points to higher risks than previously assessed for the global aggregate economy and global biodiversity by 2°C of global warming, suggesting that the transition to a high risk level is located between 1.5°C and 2.5°C of warming (Figure 3.21), as opposed to at 3.6°C as previously assessed (*medium confidence*).

3.5.2.5 RFC 5 – Large-scale singular events

Large-scale singular events are components of the global Earth system that are thought to hold the risk of reaching critical tipping points under climate change, and that can result in or be associated with major shifts in the climate system. These components include:

- the cryosphere: West Antarctic ice sheet, Greenland ice sheet
- the thermohaline circulation: slowdown of the Atlantic Meridional Overturning Circulation (AMOC)
- the El Niño–Southern Oscillation (ENSO) as a global mode of climate variability
- role of the Southern Ocean in the global carbon cycle

AR5 assessed that the risks associated with these events become moderate between 0.6°C and 1.6°C above pre-industrial levels, based on early warning signs, and that risk was expected to become high between 1.6°C and 4.6°C based on the potential for commitment to large irreversible sea level rise from the melting of land-based ice sheets (*low to medium confidence*). The increase in risk between 1.6°C and 2.6°C above pre-industrial levels was assessed to be disproportionately large. New findings since AR5 are described in detail below.

Greenland and West Antarctic ice sheets and marine ice sheet instability (MISI): Various feedbacks between the Greenland ice sheet and the wider climate system, most notably those related to the dependence of ice melt on albedo and surface elevation, make irreversible loss of the ice sheet a possibility. Church et al. (2013) assessed this threshold to be at 2°C of warming or higher levels relative to pre-industrial temperature. Robinson et al. (2012) found a range for this threshold of 0.8°C–3.2°C (95% confidence). The threshold of global

temperature increase that may initiate irreversible loss of the West Antarctic ice sheet and marine ice sheet instability (MISI) is estimated to lie between 1.5°C and 2°C. The time scale for eventual loss of the ice sheets varies between millennia and tens of millennia and assumes constant surface temperature forcing during this period. If temperature were to decline subsequently the ice sheets might regrow, although the amount of cooling required is likely to be highly dependent on the duration and rate of the previous retreat. The magnitude of global sea level rise that could occur over the next two centuries under 1.5°C–2°C of global warming is estimated to be in the order of several tenths of a metre according to most studies (*low confidence*) (Schewe et al., 2011; Church et al., 2013; Levermann et al., 2014; Marzeion and Levermann, 2014; Fürst et al., 2015; Golledge et al., 2015), although a smaller number of investigations (Joughin et al., 2014; Golledge et al., 2015; DeConto and Pollard, 2016) project increases of 1–2 m. This body of evidence suggests that the temperature range of 1.5°C–2°C may be regarded as representing moderate risk, in that it may trigger MISI in Antarctica or irreversible loss of the Greenland ice sheet and it may be associated with sea level rise by as much as 1–2 m over a period of two centuries.

Thermohaline circulation (slowdown of AMOC): It is *more likely than not* that the AMOC has been weakening in recent decades, given the detection of cooling of surface waters in the North Atlantic and evidence that the Gulf Stream has slowed since the late 1950s (Rahmstorf et al., 2015b; Srokosz and Bryden, 2015; Caesar et al., 2018). There is limited evidence linking the recent weakening of the AMOC to anthropogenic warming (Caesar et al., 2018). It is *very likely* that the AMOC will weaken over the 21st century. Best estimates and ranges for the reduction based on CMIP5 simulations are 11% (1–24%) in RCP2.6 and 34% (12–54%) in RCP8.5 (AR5). There is no evidence indicating significantly different amplitudes of AMOC weakening for 1.5°C versus 2°C of global warming, or of a shutdown of the AMOC at these global temperature thresholds. Associated risks are classified as low to moderate.

El Niño–Southern Oscillation (ENSO): Extreme El Niño events are associated with significant warming of the usually cold eastern Pacific Ocean, and they occur about once every 20 years (Cai et al., 2015). Such events reorganize the distribution of regions of organized convection and affect weather patterns across the globe. Recent research indicates that the frequency of extreme El Niño events increases linearly with the global mean temperature, and that the number of such events might double (one event every ten years) under 1.5°C of global warming (G. Wang et al., 2017). This pattern is projected to persist for a century after stabilization at 1.5°C, thereby challenging the limits to adaptation, and thus indicates high risk even at the 1.5°C threshold. La Niña event (the opposite or balancing event to El Niño) frequency is projected to remain similar to that of the present day under 1.5°C–2°C of global warming.

Role of the Southern Ocean in the global carbon cycle: The critical role of the Southern Ocean as a net sink of carbon might decline under global warming, and assessing this effect under 1.5°C compared to 2°C of global warming is a priority. Changes in ocean chemistry (e.g., oxygen content and ocean acidification), especially those associated with the deep sea, are associated concerns (Section 3.3.10).

For large-scale singular events (RFC5), moderate risk is now located at 1°C of warming and high risk is located at 2.5°C (Figure 3.21), as opposed to at 1.6°C (moderate risk) and around 4°C (high risk) in AR5, because of new observations and models of the West Antarctic ice sheet (*medium confidence*), which suggests that the ice sheet may be in the early stages of marine ice sheet instability (MISI). Very high risk is assessed as lying above 5°C because the growing literature on process-based projections of the West Antarctic ice sheet predominantly supports the AR5 assessment of an MISI contribution of several additional tenths of a metre by 2100.

3.5.3 Regional Economic Benefit Analysis for the 1.5°C versus 2°C Global Goals

This section reviews recent literature that has estimated the economic benefits of constraining global warming to 1.5°C compared to 2°C. The focus here is on evidence pertaining to specific regions, rather than on global aggregated benefits (Section 3.5.2.4). At 2°C of global warming, lower economic growth is projected for many countries than at 1.5°C of global warming, with low-income countries projected to experience the greatest losses (*low to medium confidence*) (M. Burke et al., 2018; Pretis et al., 2018). A critical issue for developing countries in particular is that advantages in some sectors are projected to be offset by increasing mitigation costs (Rogelj et al., 2013; M. Burke et al., 2018), with food production being a key factor. That is, although restraining the global temperature increase to 2°C is projected to reduce crop losses under climate change relative to higher levels of warming, the associated mitigation costs may increase the risk of hunger in low-income countries (*low confidence*) (Hasegawa et al., 2016). It is *likely* that the even more stringent mitigation measures required to restrict global warming to 1.5°C (Rogelj et al., 2013) will further increase these mitigation costs and impacts. International trade in food might be a key response measure for alleviating hunger in developing countries under 1.5°C and 2°C stabilization scenarios (IPFRI, 2018).

Although warming is projected to be the highest in the Northern Hemisphere under 1.5°C or 2°C of global warming, regions in the tropics and Southern Hemisphere subtropics are projected to experience the largest impacts on economic growth (*low to medium confidence*) (Gallup et al., 1999; M. Burke et al., 2018; Pretis et al., 2018). Despite the uncertainties associated with climate change projections and econometrics (e.g., M. Burke et al., 2018), it is *more likely than not* that there will be large differences in economic growth under 1.5°C and 2°C of global warming for developing versus developed countries (M. Burke et al., 2018; Pretis et al., 2018). Statistically significant reductions in gross domestic product (GDP) per capita growth are projected across much of the African continent, Southeast Asia, India, Brazil and Mexico (*low to medium confidence*). Countries in the western parts of tropical Africa are projected to benefit most from restricting global warming to 1.5°C, as opposed to 2°C, in terms of future economic growth (Pretis et al., 2018). An important reason why developed countries in the tropics and subtropics are projected to benefit substantially from restricting global warming to 1.5°C is that present-day temperatures in these regions are above the threshold thought to be optimal for economic production (M. Burke et al., 2015b, 2018).

The world's largest economies are also projected to benefit from restricting warming to 1.5°C as opposed to 2°C (*medium confidence*), with the likelihood of such benefits being realized estimated at 76%, 85% and 81% for the USA, China and Japan, respectively (M. Burke et al., 2018). Two studies focusing only on the USA found that economic damages are projected to be higher by 2100 if warming reaches 2°C than if it is constrained to 1.5°C. Yohe (2017) found a mean difference of 0.35% GDP (range 0.2–0.65%), while Hsiang et al. (2017) identified a GDP loss of 1.2% per degree of warming, hence approximately 0.6% for half a degree. Overall, no statistically significant changes in GDP are projected to occur over most of the developed world under 1.5°C of global warming in comparison to present-day conditions, but under 2°C of global warming impacts on GDP are projected to be generally negative (*low confidence*) (Pretis et al., 2018).

A caveat to the analyses of Pretis et al. (2018) and M. Burke et al. (2018) is that the effects of sea level rise were not included in the estimations of damages or future economic growth, implying a potential underestimation of the benefits of limiting warming to 1.5°C for the case where significant sea level rise is avoided at 1.5°C but not at 2°C.

3.5.4 Reducing Hotspots of Change for 1.5°C and 2°C of Global Warming

This subsection integrates Sections 3.3 and 3.4 in terms of climate-change-induced hotspots that occur through interactions across the physical climate system, ecosystems and socio-economic human systems, with a focus on the extent to which risks can be avoided or reduced by achieving the 1.5°C global warming goal (as opposed to the 2°C goal). Findings are summarized in Table 3.6.

3.5.4.1 Arctic sea ice

Ice-free Arctic Ocean summers are *very likely* at levels of global warming higher than 2°C (Notz and Stroeve, 2016; Rosenblum and Eisenman, 2016; Screen and Williamson, 2017; Niederrenk and Notz, 2018). Some studies even indicate that the entire Arctic Ocean summer period will become ice free under 2°C of global warming, whilst others more conservatively estimate this probability to be in the order of 50% (Section 3.3.8; Sanderson et al., 2017). The probability of an ice-free Arctic in September at 1.5°C of global warming is low and substantially lower than for the case of 2°C of global warming (*high confidence*) (Section 3.3.8; Screen and Williamson, 2017; Jahn, 2018; Niederrenk and Notz, 2018). There is, however, a single study that questions the validity of the 1.5°C threshold in terms of maintaining summer Arctic Ocean sea ice (Niederrenk and Notz, 2018). In contrast to summer, little ice is projected to be lost during winter for either 1.5°C or 2°C of global warming (*medium confidence*) (Niederrenk and Notz, 2018). The losses in sea ice at 1.5°C and 2°C of warming will result in habitat losses for organisms such as seals, polar bears, whales and sea birds (e.g., Larsen et al., 2014). There is *high agreement and robust evidence* that photosynthetic species will change because of sea ice retreat and related changes in temperature and radiation (Section 3.4.4.7), and this is *very likely* to benefit fisheries productivity in the Northern Hemisphere spring bloom system (Section 3.4.4.7).

3.5.4.2 Arctic land regions

In some Arctic land regions, the warming of cold extremes and the increase in annual minimum temperature at 1.5°C are stronger than the global mean temperature increase by a factor of two to three, meaning 3°C–4.5°C of regional warming at 1.5°C of global warming (e.g., northern Europe in Supplementary Material 3.SM, Figure 3.SM.5 see also Section 3.3.2.2 and Seneviratne et al., 2016). Moreover, over much of the Arctic, a further increase of 0.5°C in the global surface temperature, from 1.5°C to 2°C, may lead to further temperature increases of 2°C–2.5°C (Figure 3.3). As a consequence, biome (major ecosystem type) shifts are *likely* in the Arctic, with increases in fire frequency, degradation of permafrost, and tree cover *likely* to occur at 1.5°C of warming and further amplification of these changes expected under 2°C of global warming (e.g., Gerten et al., 2013; Bring et al., 2016). Rising temperatures, thawing permafrost and changing weather patterns are projected to increasingly impact people, infrastructure and industries in the Arctic (W.N. Meier et al., 2014) with these impacts larger at 2°C than at 1.5°C of warming (*medium confidence*).

3.5.4.3 Alpine regions

Alpine regions are generally regarded as climate change hotspots given that rich biodiversity has evolved in their cold and harsh climate, but with many species consequently being vulnerable to increases in temperature. Under regional warming, alpine species have been found to migrate upwards on mountain slopes (Reasoner and Tinner, 2009), an adaptation response that is obviously limited by mountain height and habitability. Moreover, many of the world's alpine regions are important from a water security perspective through associated glacier melt, snow melt and river flow (see Section 3.3.5.2 for a discussion of these aspects). Projected biome shifts are *likely* to be severe in alpine regions already at 1.5°C of warming and to increase further at 2°C (Gerten et al., 2013, Figure 1b; B. Chen et al., 2014).

3.5.4.4 Southeast Asia

Southeast Asia is a region highly vulnerable to increased flooding in the context of sea level rise (Arnell et al., 2016; Brown et al., 2016, 2018a). Risks from increased flooding are projected to rise from 1.5°C to 2°C of warming (*medium confidence*), with substantial increases projected beyond 2°C (Arnell et al., 2016). Southeast Asia displays statistically significant differences in projected changes in heavy precipitation, runoff and high flows at 1.5°C versus 2°C of warming, with stronger increases occurring at 2°C (Section 3.3.3; Wartenburger et al., 2017; Döll et al., 2018; Seneviratne et al., 2018c); thus, this region is considered a hotspot in terms of increases in heavy precipitation between these two global temperature levels (*medium confidence*) (Schleussner et al., 2016b; Seneviratne et al., 2016). For Southeast Asia, 2°C of warming by 2040 could lead to a decline by one-third in per capita crop production associated with general decreases in crop yields (Nelson et al., 2010). However, under 1.5°C of warming, significant risks for crop yield reduction in the region are avoided (Schleussner et al., 2016b). These changes pose significant risks for poor people in both rural regions and urban areas of Southeast Asia (Section 3.4.10.1), with these risks being larger at 2°C of global warming compared to 1.5°C (*medium confidence*).

3.5.4.5 Southern Europe and the Mediterranean

The Mediterranean is regarded as a climate change hotspot, both in terms of projected stronger warming of the regional land-based hot extremes compared to the mean global temperature increase (e.g., Seneviratne et al., 2016) and in terms of robust increases in the probability of occurrence of extreme droughts at 2°C vs 1.5°C global warming (Section 3.3.4). Low river flows are projected to decrease in the Mediterranean under 1.5°C of global warming (Marx et al., 2018), with associated significant decreases in high flows and floods (Thober et al., 2018), largely in response to reduced precipitation. The median reduction in annual runoff is projected to almost double from about 9% (*likely* range 4.5–15.5%) at 1.5°C to 17% (*likely* range 8–25%) at 2°C (Schleussner et al., 2016b). Similar results were found by Döll et al. (2018). Overall, there is *high confidence* that strong increases in dryness and decreases in water availability in the Mediterranean and southern Europe would occur from 1.5°C to 2°C of global warming. Sea level rise is expected to be lower for 1.5°C versus 2°C, lowering risks for coastal metropolitan agglomerations. The risks (assuming current adaptation) related to water deficit in the Mediterranean are high for global warming of 2°C but could be substantially reduced if global warming were limited to 1.5°C (Section 3.3.4; Guiot and Cramer, 2016; Schleussner et al., 2016b; Donnelly et al., 2017).

3.5.4.6 West Africa and the Sahel

West Africa and the Sahel are *likely* to experience increases in the number of hot nights and longer and more frequent heatwaves even if the global temperature increase is constrained to 1.5°C, with further increases expected at 2°C of global warming and beyond (e.g., Weber et al., 2018). Moreover, daily rainfall intensity and runoff is expected to increase (*low confidence*) towards 2°C and higher levels of global warming (Schleussner et al., 2016b; Weber et al., 2018), with these changes also being relatively large compared to the projected changes at 1.5°C of warming. Moreover, increased risks are projected in terms of drought, particularly for the pre-monsoon season (Sylla et al., 2015), with both rural and urban populations affected, and more so at 2°C of global warming as opposed to 1.5°C (Liu et al., 2018). Based on a World Bank (2013) study for sub-Saharan Africa, a 1.5°C warming by 2030 might reduce the present maize cropping areas by 40%, rendering these areas no longer suitable for current cultivars. Substantial negative impacts are also projected for sorghum suitability in the western Sahel (Läderach et al., 2013; Sultan and Gaetani, 2016). An increase in warming to 2°C by 2040 would result in further yield losses and damages to crops (i.e., maize, sorghum, wheat, millet, groundnut and cassava). Schleussner et al. (2016b) found consistently reduced impacts on crop yield for West Africa under 2°C compared to 1.5°C of global warming. There is *medium confidence* that vulnerabilities to water and food security in the African Sahel will be higher at 2°C compared to 1.5°C of global warming (Cheung et al., 2016a; Betts et al., 2018), and at 2°C these vulnerabilities are expected to be worse (*high evidence*) (Sultan and Gaetani, 2016; Lehner et al., 2017; Betts et al., 2018; Byers et al., 2018; Rosenzweig et al., 2018). Under global warming of more than 2°C, the western Sahel might experience the strongest drying and experience serious food security issues (Ahmed et al., 2015; Parkes et al., 2018).

3.5.4.7 Southern Africa

The southern African region is projected to be a climate change hotspot in terms of both hot extremes (Figures 3.5 and 3.6) and drying (Figure 3.12). Indeed, temperatures have been rising in the subtropical regions of southern Africa at approximately twice the global rate over the last five decades (Engelbrecht et al., 2015). Associated elevated warming of the regional land-based hot extremes has occurred (Section 3.3; Seneviratne et al., 2016). Increases in the number of hot nights, as well as longer and more frequent heatwaves, are projected even if the global temperature increase is constrained to 1.5°C (*high confidence*), with further increases expected at 2°C of global warming and beyond (*high confidence*) (Weber et al., 2018).

Moreover, southern Africa is *likely* to generally become drier with reduced water availability under low mitigation (Niang et al., 2014; Engelbrecht et al., 2015; Karl et al., 2015; James et al., 2017), with this particular risk being prominent under 2°C of global warming and even under 1.5°C (Gerten et al., 2013). Risks are significantly reduced, however, under 1.5°C of global warming compared to under higher levels (Schleussner et al., 2016b). There are consistent and statistically significant increases in projected risks of increased meteorological drought in southern Africa at 2°C versus 1.5°C of warming (*medium confidence*). Despite the general rainfall reductions projected for southern Africa, daily rainfall intensities are expected to increase over much of the region (*medium confidence*), and increasingly so with higher levels of global warming. There is *medium confidence* that livestock in southern Africa will experience increased water stress under both 1.5°C and 2°C of global warming, with negative economic consequences (e.g., Boone et al., 2018). The region is also projected to experience reduced maize, sorghum and cocoa cropping area suitability, as well as yield losses under 1.5°C of warming, with further decreases occurring towards 2°C of warming (World Bank, 2013). Generally, there is *high confidence* that vulnerability to decreases in water and food availability is reduced at 1.5°C versus 2°C for southern Africa (Betts et al., 2018), whilst at 2°C these are expected to be higher (*high confidence*) (Lehner et al., 2017; Betts et al., 2018; Byers et al., 2018; Rosenzweig et al., 2018).

3.5.4.8 Tropics

Worldwide, the largest increases in the number of hot days are projected to occur in the tropics (Figure 3.7). Moreover, the largest differences in the number of hot days for 1.5°C versus 2°C of global warming are projected to occur in the tropics (Mahlstein et al., 2011). In tropical Africa, increases in the number of hot nights, as well as longer and more frequent heatwaves, are projected under 1.5°C of global warming, with further increases expected under 2°C of global warming (Weber et al., 2018). Impact studies for major tropical cereals reveal that yields of maize and wheat begin to decline with 1°C to 2°C of local warming in the tropics. Schleussner et al. (2016b) project that constraining warming to 1.5°C rather than 2°C would avoid significant risks of tropical crop yield declines in West Africa, Southeast Asia, and Central and South America. There is *limited evidence* and thus *low confidence* that these changes may result in significant population displacement from the tropics to the subtropics (e.g., Hsiang and Sobel, 2016).

3.5.4.9 Small islands

It is widely recognized that small islands are very sensitive to climate change impacts such as sea level rise, oceanic warming, heavy precipitation, cyclones and coral bleaching (*high confidence*) (Nurse et al., 2014; Ourbak and Magnan, 2017). Even at 1.5°C of global warming, the compounding impacts of changes in rainfall, temperature, tropical cyclones and sea level are likely to be significant across multiple natural and human systems. There are potential benefits to small island developing states (SIDS) from avoided risks at 1.5°C versus 2°C, especially when coupled with adaptation efforts. In terms of sea level rise, by 2150, roughly 60,000 fewer people living in SIDS will be exposed in a 1.5°C world than in a 2°C world (Rasmussen et al., 2018). Constraining global warming to 1.5°C may significantly reduce water stress (by about 25%) compared to the projected water stress at 2°C, for example in the Caribbean region (Karnauskas et al., 2018), and may enhance the ability of SIDS to adapt (Benjamin and Thomas, 2016). Up to 50% of the year is projected to be very warm in the Caribbean at 1.5°C, with a further increase by up to 70 days at 2°C versus 1.5°C (Taylor et al., 2018). By limiting warming to 1.5°C instead of 2°C in 2050, risks of coastal flooding (measured as the flood amplification factors for 100-year flood events) are reduced by 20–80% for SIDS (Rasmussen et al., 2018). A case study of Jamaica with lessons for other Caribbean SIDS demonstrated that the difference between 1.5°C and 2°C is *likely* to challenge livestock thermoregulation, resulting in persistent heat stress for livestock (Lallo et al., 2018).

3.5.4.10 Fynbos and shrub biomes

The Fynbos and succulent Karoo biomes of South Africa are threatened systems that were assessed in AR5. Similar shrublands exist in the semi-arid regions of other continents, with the Sonora-Mojave creosotebush-white bursage desert scrub ecosystem in the USA being a prime example. Impacts accrue across these systems with greater warming, with impacts at 2°C likely to be greater than those at 1.5°C (*medium confidence*). Under 2°C of global warming, regional warming in drylands is projected to be 3.2°C–4°C, and under 1.5°C of global warming, mean warming in drylands is projected to still be about 3°C. The Fynbos biome in southwestern South Africa is vulnerable to the increasing impact of fires under increasing temperatures and drier winters (*high confidence*). The Fynbos biome is projected to lose about 20%, 45% and 80% of its current suitable climate area relative to its present-day area under 1°C, 2°C and 3°C of warming, respectively (Engelbrecht and Engelbrecht, 2016), demonstrating the value of climate change mitigation in protecting this rich centre of biodiversity.

Table 3.6 | Emergence and intensity of climate change hotspots under different degrees of global warming.

Region and/or Phenomenon	Warming of 1.5°C or less	Warming of 1.5°C–2°C	Warming of 2°C–3°C
Arctic sea ice	Arctic summer sea ice is <i>likely</i> to be maintained Habitat losses for organisms such as polar bears, whales, seals and sea birds Benefits for Arctic fisheries	The risk of an ice-free Arctic in summer is about 50% or higher Habitat losses for organisms such as polar bears, whales, seals and sea birds may be critical if summers are ice free Benefits for Arctic fisheries	The Arctic is <i>very likely</i> to be ice free in summer Critical habitat losses for organisms such as polar bears, whales, seals and sea birds Benefits for Arctic fisheries
Arctic land regions	Cold extremes warm by a factor of 2–3, reaching up to 4.5°C (<i>high confidence</i>) Biome shifts in the tundra and permafrost deterioration are <i>likely</i>	Cold extremes warm by as much as 8°C (<i>high confidence</i>) Larger intrusions of trees and shrubs in the tundra than under 1.5°C of warming are <i>likely</i> ; larger but constrained losses in permafrost are <i>likely</i>	Drastic regional warming is <i>very likely</i> A collapse in permafrost may occur (<i>low confidence</i>); a drastic biome shift from tundra to boreal forest is possible (<i>low confidence</i>)
Alpine regions	Severe shifts in biomes are <i>likely</i>	Even more severe shifts are <i>likely</i>	Critical losses in alpine habitats are <i>likely</i>
Southeast Asia	Risks for increased flooding related to sea level rise Increases in heavy precipitation events Significant risks of crop yield reductions are avoided	Higher risks of increased flooding related to sea level rise (<i>medium confidence</i>) Stronger increases in heavy precipitation events (<i>medium confidence</i>) One-third decline in per capita crop production (<i>medium confidence</i>)	Substantial increases in risks related to flooding from sea level rise Substantial increase in heavy precipitation and high-flow events Substantial reductions in crop yield
Mediterranean	Increase in probability of extreme drought (<i>medium confidence</i>) <i>Medium confidence</i> in reduction in runoff of about 9% (<i>likely</i> range 4.5–15.5%) Risk of water deficit (<i>medium confidence</i>)	Robust increase in probability of extreme drought (<i>medium confidence</i>) <i>Medium confidence</i> in further reductions (about 17%) in runoff (<i>likely</i> range 8–28%) Higher risks of water deficit (<i>medium confidence</i>)	Robust and large increases in extreme drought. Substantial reductions in precipitation and in runoff (<i>medium confidence</i>) Very high risks of water deficit (<i>medium confidence</i>)
West Africa and the Sahel	Increases in the number of hot nights and longer and more frequent heatwaves are <i>likely</i> Reduced maize and sorghum production is <i>likely</i> , with area suitable for maize production reduced by as much as 40% Increased risks of undernutrition	Further increases in number of hot nights and longer and more frequent heatwaves are <i>likely</i> Negative impacts on maize and sorghum production <i>likely</i> larger than at 1.5°C; <i>medium confidence</i> that vulnerabilities to food security in the African Sahel will be higher at 2°C compared to 1.5°C Higher risks of undernutrition	Substantial increases in the number of hot nights and heatwave duration and frequency (<i>very likely</i>) Negative impacts on crop yield may result in major regional food insecurities (<i>medium confidence</i>) High risks of undernutrition
Southern Africa	Reductions in water availability (<i>medium confidence</i>) Increases in number of hot nights and longer and more frequent heatwaves (<i>high confidence</i>) High risks of increased mortality from heatwaves High risk of undernutrition in communities dependent on dryland agriculture and livestock	Larger reductions in rainfall and water availability (<i>medium confidence</i>) Further increases in number of hot nights and longer and more frequent heatwaves (<i>high confidence</i>), associated increases in risks of increased mortality from heatwaves compared to 1.5°C warming (<i>high confidence</i>) Higher risks of undernutrition in communities dependent on dryland agriculture and livestock	Large reductions in rainfall and water availability (<i>medium confidence</i>) Drastic increases in the number of hot nights, hot days and heatwave duration and frequency to impact substantially on agriculture, livestock and human health and mortality (<i>high confidence</i>) Very high risks of undernutrition in communities dependent on dryland agriculture and livestock
Tropics	Increases in the number of hot days and hot nights as well as longer and more frequent heatwaves (<i>high confidence</i>) Risks to tropical crop yields in West Africa, Southeast Asia and Central and South America are significantly less than under 2°C of warming	The largest increase in hot days under 2°C compared to 1.5°C is projected for the tropics. Risks to tropical crop yields in West Africa, Southeast Asia and Central and South America could be extensive	Oppressive temperatures and accumulated heatwave duration <i>very likely</i> to directly impact human health, mortality and productivity Substantial reductions in crop yield <i>very likely</i>
Small islands	Land of 60,000 less people exposed by 2150 on SIDS compared to impacts under 2°C of global warming Risks for coastal flooding reduced by 20–80% for SIDS compared to 2°C of global warming Freshwater stress reduced by 25% Increase in the number of warm days for SIDS in the tropics Persistent heat stress in cattle avoided Loss of 70–90% of coral reefs	Tens of thousands of people displaced owing to inundation of SIDS High risks for coastal flooding Freshwater stress reduced by 25% compared to 2°C of global warming Freshwater stress from projected aridity Further increase of about 70 warm days per year Persistent heat stress in cattle in SIDS Loss of most coral reefs and weaker remaining structures owing to ocean acidification	Substantial and widespread impacts through inundation of SIDS, coastal flooding, freshwater stress, persistent heat stress and loss of most coral reefs (<i>very likely</i>)
Fynbos biome	About 30% of suitable climate area lost (<i>medium confidence</i>)	Increased losses (about 45%) of suitable climate area (<i>medium confidence</i>)	Up to 80% of suitable climate area lost (<i>medium confidence</i>)

3.5.5 Avoiding Regional Tipping Points by Achieving More Ambitious Global Temperature Goals

Tipping points refer to critical thresholds in a system that, when exceeded, can lead to a significant change in the state of the system, often with an understanding that the change is irreversible. An understanding of the sensitivities of tipping points in the physical climate system, as well as in ecosystems and human systems, is essential for understanding the risks associated with different degrees of global warming. This subsection reviews tipping points across these three areas within the context of the different sensitivities to 1.5°C versus 2°C of global warming. Sensitivities to less ambitious global temperature goals are also briefly reviewed. Moreover, an analysis is provided of how integrated risks across physical, natural and human systems may accumulate to lead to the exceedance of thresholds for particular systems. The emphasis in this section is on the identification of regional tipping points and their sensitivity to 1.5°C and 2°C of global warming, whereas tipping points in the global climate system, referred to as large-scale singular events, were already discussed in Section 3.5.2. A summary of regional tipping points is provided in Table 3.7.

3.5.5.1 Arctic sea ice

Collins et al. (2013) discussed the loss of Arctic sea ice in the context of potential tipping points. Climate models have been used to assess whether a bifurcation exists that would lead to the irreversible loss of Arctic sea ice (Armour et al., 2011; Boucher et al., 2012; Ridley et al., 2012) and to test whether the summer sea ice extent can recover after it has been lost (Schröder and Connolley, 2007; Sedláček et al., 2011; Tietsche et al., 2011). These studies did not find evidence of bifurcation or indicate that sea ice returns within a few years of its loss, leading Collins et al. (2013) to conclude that there is little evidence for a tipping point in the transition from perennial to seasonal ice cover. No evidence has been found for irreversibility or tipping points, suggesting that year-round sea ice will return given a suitable climate (*medium confidence*) (Schröder and Connolley, 2007; Sedláček et al., 2011; Tietsche et al., 2011).

3.5.5.2 Tundra

Tree growth in tundra-dominated landscapes is strongly constrained by the number of days with mean air temperature above 0°C. A potential tipping point exists where the number of days below 0°C decreases to the extent that the tree fraction increases significantly. Tundra-dominated landscapes have warmed more than the global average over the last century (Settele et al., 2014), with associated increases in fires and permafrost degradation (Bring et al., 2016; DeBeer et al., 2016; Jiang et al., 2016; Yang et al., 2016). These processes facilitate conditions for woody species establishment in tundra areas, and for the eventual transition of the tundra to boreal forest. The number of investigations into how the tree fraction may respond in the Arctic to different degrees of global warming is limited, and studies generally indicate that substantial increases will *likely* occur gradually (e.g., Lenton et al., 2008). Abrupt changes are only plausible at levels of warming significantly higher than 2°C (*low confidence*) and would occur in conjunction with a collapse in permafrost (Drijfhout et al., 2015).

3.5.5.3 Permafrost

Widespread thawing of permafrost potentially makes a large carbon store (estimated to be twice the size of the atmospheric store; Dolman et al., 2010) vulnerable to decomposition, which could lead to further increases in atmospheric carbon dioxide and methane and hence to further global warming. This feedback loop between warming and the release of greenhouse gas from thawing tundra represents a potential tipping point. However, the carbon released to the atmosphere from thawing permafrost is projected to be restricted to 0.09–0.19 Gt C yr⁻¹ at 2°C of global warming and to 0.08–0.16 Gt C yr⁻¹ at 1.5°C (E.J. Burke et al., 2018), which does not indicate a tipping point (*medium confidence*). At higher degrees of global warming, in the order of 3°C, a different type of tipping point in permafrost may be reached. A single model projection (Drijfhout et al., 2015) suggested that higher temperatures may induce a smaller ice fraction in soils in the tundra, leading to more rapidly warming soils and a positive feedback mechanism that results in permafrost collapse (*low confidence*). The disparity between the multi-millennial time scales of soil carbon accumulation and potentially rapid decomposition in a warming climate implies that the loss of this carbon to the atmosphere would be essentially irreversible (Collins et al., 2013).

3.5.5.4 Asian monsoon

At a fundamental level, the pressure gradient between the Indian Ocean and Asian continent determines the strength of the Asian monsoon. As land masses warm faster than the oceans, a general strengthening of this gradient, and hence of monsoons, may be expected under global warming (e.g., Lenton et al., 2008). Additional factors such as changes in albedo induced by aerosols and snow-cover change may also affect temperature gradients and consequently pressure gradients and the strength of the monsoon. In fact, it has been estimated that an increase of the regional land mass albedo to 0.5 over India would represent a tipping point resulting in the collapse of the monsoon system (Lenton et al., 2008). The overall impacts of the various types of radiative forcing under different emissions scenarios are more subtle, with a weakening of the monsoon north of about 25°N in East Asia but a strengthening south of this latitude projected by Jiang and Tian (2013) under high and modest emissions scenarios. Increases in the intensity of monsoon precipitation are *likely* under low mitigation (AR5). Given that scenarios of 1.5°C or 2°C of global warming would include a substantially smaller radiative forcing than those assessed in the study by Jiang and Tian (2013), there is *low confidence* regarding changes in monsoons at these low global warming levels, as well as regarding the differences between responses at 1.5°C versus 2°C of warming.

3.5.5.5 West African monsoon and the Sahel

Earlier work has identified 3°C of global warming as the tipping point leading to a significant strengthening of the West African monsoon and subsequent wetting (and greening) of the Sahel and Sahara (Lenton et al., 2008). AR5 (Niang et al., 2014), as well as more recent research through the Coordinated Regional Downscaling Experiment for Africa (CORDEX–AFRICA), provides a more uncertain view, however, in terms of the rainfall futures of the Sahel under low mitigation futures. Even if a wetter Sahel should materialize under 3°C of global warming (*low*

confidence), it should be noted that there would be significant offsets in the form of strong regional warming and related adverse impacts on crop yield, livestock mortality and human health under such low mitigation futures (Engelbrecht et al., 2015; Sylla et al., 2016; Weber et al., 2018).

3.5.5.6 Rainforests

A large portion of rainfall over the world's largest rainforests is recirculated (e.g., Lenton et al., 2008), which raises the concern that deforestation may trigger a threshold in reduced forest cover, leading to pronounced forest dieback. For the Amazon, this deforestation threshold has been estimated to be 40% (Nobre et al., 2016). Global warming of 3°C–4°C may also, independent of deforestation, represent a tipping point that results in a significant dieback of the Amazon forest, with a key forcing mechanism being stronger El Niño events bringing more frequent droughts to the region (Nobre et al., 2016). Increased fire frequencies under global warming may interact with and accelerate deforestation, particularly during periods of El Niño-induced droughts (Lenton et al., 2008; Nobre et al., 2016). Global warming of 3°C is projected to reduce the extent of tropical rainforest in Central America, with biomass being reduced by about 40%, which can lead to a large replacement of rainforest by savanna and grassland (Lyra et al., 2017). Overall, modelling studies (Huntingford et al., 2013; Nobre et al., 2016) and observational constraints (Cox et al., 2013) suggest that pronounced rainforest dieback may only be triggered at 3°C–4°C (*medium confidence*), although pronounced biomass losses may occur at 1.5°C–2°C of global warming.

3.5.5.7 Boreal forests

Boreal forests are likely to experience stronger local warming than the global average (WGII AR5; Collins et al., 2013). Increased disturbance from fire, pests and heat-related mortality may affect, in particular, the southern boundary of boreal forests (*medium confidence*) (Gauthier et al., 2015), with these impacts accruing with greater warming and thus impacts at 2°C would be expected to be greater than those at 1.5°C (*medium confidence*). A tipping point for significant dieback of the boreal forests is thought to exist, where increased tree mortality would result in the creation of large regions of open woodlands and grasslands, which would favour further regional warming and increased fire frequencies, thus inducing a powerful positive feedback mechanism (Lenton et al., 2008; Lenton, 2012). This tipping point has been estimated to exist between 3°C and 4°C of global warming (*low confidence*) (Lucht et al., 2006; Kriegler et al., 2009), but given the complexities of the various forcing mechanisms and feedback processes involved, this is thought to be an uncertain estimate.

3.5.5.8 Heatwaves, unprecedented heat and human health

Increases in ambient temperature are linearly related to hospitalizations and deaths once specific thresholds are exceeded (so there is not a tipping point per se). It is plausible that coping strategies will not be in place for many regions, with potentially significant impacts on communities with low adaptive capacity, effectively representing the occurrence of a local/regional tipping point. In fact, even if global warming is restricted to below 2°C, there could be a substantial increase

in the occurrence of deadly heatwaves in cities if urban heat island effects are considered, with impacts being similar at 1.5°C and 2°C but substantially larger than under the present climate (Matthews et al., 2017). At 1.5°C of warming, twice as many megacities (such as Lagos, Nigeria, and Shanghai, China) than at present are *likely* to become heat stressed, potentially exposing more than 350 million more people to deadly heat stress by 2050. At 2°C of warming, Karachi (Pakistan) and Kolkata (India) could experience conditions equivalent to their deadly 2015 heatwaves on an annual basis (*medium confidence*). These statistics imply a tipping point in the extent and scale of heatwave impacts. However, these projections do not integrate adaptation to projected warming, for instance cooling that could be achieved with more reflective roofs and urban surfaces in general (Akbari et al., 2009; Oleson et al., 2010).

3.5.5.9 Agricultural systems: key staple crops

A large number of studies have consistently indicated that maize crop yield will be negatively affected under increased global warming, with negative impacts being higher at 2°C of warming than at 1.5°C (e.g., Niang et al., 2014; Schleussner et al., 2016b; J. Huang et al., 2017; Iizumi et al., 2017). Under 2°C of global warming, losses of 8–14% are projected in global maize production (Bassu et al., 2014). Under global warming of more than 2°C, regional losses are projected to be about 20% if they co-occur with reductions in rainfall (Lana et al., 2017). These changes may be classified as incremental rather than representing a tipping point. Large-scale reductions in maize crop yield, including the potential collapse of this crop in some regions, may exist under 3°C or more of global warming (*low confidence*) (e.g., Thornton et al., 2011).

3.5.5.10 Agricultural systems: livestock in the tropics and subtropics

The potential impacts of climate change on livestock (Section 3.4.6), in particular the direct impacts through increased heat stress, have been less well studied than impacts on crop yield, especially from the perspective of critical thresholds being exceeded. A case study from Jamaica revealed that the difference in heat stress for livestock between 1.5°C and 2°C of warming is likely to exceed the limits for normal thermoregulation and result in persistent heat stress for these animals (Lallo et al., 2018). It is plausible that this finding holds for livestock production in both tropical and subtropical regions more generally (*medium confidence*) (Section 3.4.6). Under 3°C of global warming, significant reductions in the areas suitable for livestock production could occur (*low confidence*), owing to strong increases in regional temperatures in the tropics and subtropics (*high confidence*). Thus, regional tipping points in the viability of livestock production may well exist, but little evidence quantifying such changes exists.

Table 3.7 | Summary of enhanced risks in the exceedance of regional tipping points under different global temperature goals.

Tipping point	Warming of 1.5°C or less	Warming of 1.5°C–2°C	Warming of up to 3°C
Arctic sea ice	Arctic summer sea ice is <i>likely</i> to be maintained Sea ice changes reversible under suitable climate restoration	The risk of an ice-free Arctic in summer is about 50% or higher Sea ice changes reversible under suitable climate restoration	Arctic is <i>very likely</i> to be ice free in summer Sea ice changes reversible under suitable climate restoration
Tundra	Decrease in number of growing degree days below 0°C Abrupt increases in tree cover are <i>unlikely</i>	Further decreases in number of growing degree days below 0°C Abrupt increased in tree cover are <i>unlikely</i>	Potential for an abrupt increase in tree fraction (<i>low confidence</i>)
Permafrost	17–44% reduction in permafrost Approximately 2 million km ² more permafrost maintained than under 2°C of global warming (<i>medium confidence</i>) Irreversible loss of stored carbon	28–53% reduction in permafrost Irreversible loss of stored carbon	Potential for permafrost collapse (<i>low confidence</i>)
Asian monsoon	<i>Low confidence</i> in projected changes	<i>Low confidence</i> in projected changes	Increases in the intensity of monsoon precipitation <i>likely</i>
West African monsoon and the Sahel	Uncertain changes; <i>unlikely</i> that a tipping point is reached	Uncertain changes; <i>unlikely</i> that tipping point is reached	Strengthening of monsoon with wettening and greening of the Sahel and Sahara (<i>low confidence</i>) Negative associated impacts through increases in extreme temperature events
Rainforests	Reduced biomass, deforestation and fire increases pose uncertain risks to forest dieback	Larger biomass reductions than under 1.5°C of warming; deforestation and fire increases pose uncertain risk to forest dieback	Reduced extent of tropical rainforest in Central America and large replacement of rainforest by savanna and grassland Potential tipping point leading to pronounced forest dieback (<i>medium confidence</i>)
Boreal forests	Increased tree mortality at southern boundary of boreal forest (<i>medium confidence</i>)	Further increases in tree mortality at southern boundary of boreal forest (<i>medium confidence</i>)	Potential tipping point at 3°C–4°C for significant dieback of boreal forest (<i>low confidence</i>)
Heatwaves, unprecedented heat and human health	Substantial increase in occurrence of potentially deadly heatwaves (<i>likely</i>) More than 350 million more people exposed to deadly heat by 2050 under a midrange population growth scenario (<i>likely</i>)	Substantial increase in potentially deadly heatwaves (<i>likely</i>) Annual occurrence of heatwaves similar to the deadly 2015 heatwaves in India and Pakistan (<i>medium confidence</i>)	Substantial increase in potentially deadly heatwaves <i>very likely</i>
Agricultural systems: key staple crops	Global maize crop reductions of about 10%	Larger reductions in maize crop production than under 1.5°C of about 15%	Drastic reductions in maize crop globally and in Africa (<i>high confidence</i>) Potential tipping point for collapse of maize crop in some regions (<i>low confidence</i>)
Livestock in the tropics and subtropics	Increased heat stress	Onset of persistent heat stress (<i>medium confidence</i>)	Persistent heat stress <i>likely</i>

Box 3.6 | Economic Damages from Climate Change

Balancing the costs and benefits of mitigation is challenging because estimating the value of climate change damages depends on multiple parameters whose appropriate values have been debated for decades (for example, the appropriate value of the discount rate) or that are very difficult to quantify (for example, the value of non-market impacts; the economic effects of losses in ecosystem services; and the potential for adaptation, which is dependent on the rate and timing of climate change and on the socio-economic content). See Cross-Chapter Box 5 in Chapter 2 for the definition of the social cost of carbon and for a discussion of the economics of 1.5°C-consistent pathways and the social cost of carbon, including the impacts of inequality on the social cost of carbon.

Global economic damages of climate change are projected to be smaller under warming of 1.5°C than 2°C in 2100 (Warren et al., 2018c). The mean net present value of the costs of damages from warming in 2100 for 1.5°C and 2°C (including costs associated with climate change-induced market and non-market impacts, impacts due to sea level rise, and impacts associated with large-scale discontinuities) are \$54 and \$69 trillion, respectively, relative to 1961–1990.

Box 3.6 (continued)

Values of the social cost of carbon vary when tipping points are included. The social cost of carbon in the default setting of the Dynamic Integrated Climate-Economy (DICE) model increases from \$15 tCO₂⁻¹ to \$116 (range 50–166) tCO₂⁻¹ when large-scale singularities or ‘tipping elements’ are incorporated (Y. Cai et al., 2016; Lemoine and Traeger, 2016). Lemoine and Traeger (2016) included optimization calculations that minimize welfare impacts resulting from the combination of climate change risks and climate change mitigation costs, showing that welfare is minimized if warming is limited to 1.5°C. These calculations excluded the large health co-benefits that accrue when greenhouse gas emissions are reduced (Section 3.4.7.1; Shindell et al., 2018).

The economic damages of climate change in the USA are projected to be large (Hsiang et al., 2017; Yohe, 2017). Hsiang et al. (2017) shows that the USA stand to lose -0.1 to 1.7% of the Gross Domestic Product (GDP) at 1.5°C warming. Yohe (2017) calculated transient temperature trajectories from a linear relationship with contemporaneous cumulative emissions under a median no-policy baseline trajectory that brings global emissions to roughly 93 GtCO₂ yr⁻¹ by the end of the century (Fawcett et al., 2015), with 1.75°C per 1000 GtCO₂ as the median estimate. Associated aggregate economic damages in decadal increments through the year 2100 are estimated in terms of the percentage loss of GDP at the median, 5th percentile and 95th percentile transient temperature (Hsiang et al., 2017). The results for the baseline no-policy case indicate that economic damages along median temperature change and median damages (median-median) reach 4.5% of GDP by 2100, with an uncertainty range of 2.5% and 8.5% resulting from different combinations of temperature change and damages. Avoided damages from achieving a 1.5°C temperature limit along the median-median case are nearly 4% (range 2–7%) by 2100. Avoided damages from achieving a 2°C temperature limit are only 3.5% (range 1.8–6.5%). Avoided damages from achieving 1.5°C versus 2°C are modest at about 0.35% (range 0.20–0.65%) by 2100. The values of achieving the two temperature limits do not diverge significantly until 2040, when their difference tracks between 0.05 and 0.13%; the differences between the two temperature targets begin to diverge substantially in the second half of the century.

3.6 Implications of Different 1.5°C and 2°C Pathways

This section provides an overview on specific aspects of the mitigation pathways considered compatible with 1.5°C of global warming. Some of these aspects are also addressed in more detail in Cross-Chapter Boxes 7 and 8 in this chapter.

3.6.1 Gradual versus Overshoot in 1.5°C Scenarios

All 1.5°C scenarios from Chapter 2 include some overshoot above 1.5°C of global warming during the 21st century (Chapter 2 and Cross-Chapter Box 8 in this chapter). The level of overshoot may also depend on natural climate variability. An overview of possible outcomes of 1.5°C-consistent mitigation scenarios for changes in the physical climate at the time of overshoot and by 2100 is provided in Cross-Chapter Box 8 on ‘1.5°C warmer worlds’. Cross-Chapter Box 8 also highlights the implications of overshoots.

3.6.2 Non-CO₂ Implications and Projected Risks of Mitigation Pathways

3.6.2.1 Risks arising from land-use changes in mitigation pathways

In mitigation pathways, land-use change is affected by many different mitigation options. First, mitigation of non-CO₂ emissions from agricultural production can shift agricultural production between regions via trade of agricultural commodities. Second, protection of carbon-rich ecosystems such as tropical forests constrains the area for agricultural expansion. Third, demand-side mitigation measures,

such as less consumption of resource-intensive commodities (animal products) or reductions in food waste, reduce pressure on land (Popp et al., 2017; Rogelj et al., 2018). Finally, carbon dioxide removal (CDR) is a key component of most, but not all, mitigation pathways presented in the literature to date which constrain warming to 1.5°C or 2°C. Carbon dioxide removal measures that require land include bioenergy with carbon capture and storage (BECCS), afforestation and reforestation (AR), soil carbon sequestration, direct air capture, biochar and enhanced weathering (see Cross-Chapter Box 7 in this chapter). These potential methods are assessed in Section 4.3.7.

In cost-effective integrated assessment modelling (IAM) pathways recently developed to be consistent with limiting warming to 1.5°C, use of CDR in the form of BECCS and AR are fundamental elements (Chapter 2; Popp et al., 2017; Hirsch et al., 2018; Rogelj et al., 2018; Seneviratne et al., 2018c). The land-use footprint of CDR deployment in 1.5°C-consistent pathways can be substantial (Section 2.3.4, Figure 2.11), even though IAMs predominantly rely on second-generation biomass and assume future productivity increases in agriculture.

A body of literature has explored potential consequences of large-scale use of CDR. In this case, the corresponding land footprint by the end of the century could be extremely large, with estimates including: up to 18% of the land surface being used (Wiltshire and Davies-Barnard, 2015); vast acceleration of the loss of primary forest and natural grassland (Williamson, 2016) leading to increased greenhouse gas emissions (P. Smith et al., 2013, 2015); and potential loss of up to 10% of the current forested lands to biofuels (Yamagata et al., 2018). Other estimates reach 380–700 Mha or 21–64% of current arable cropland (Section 4.3.7). Boysen et al. (2017) found that in a scenario in which emissions reductions were sufficient only to limit warming to 2.5°C,

use of CDR to further limit warming to 1.7°C would result in the conversion of 1.1–1.5 Gha of land – implying enormous losses of both cropland and natural ecosystems. Newbold et al. (2015) found that biodiversity loss in the Representative Concentration Pathway (RCP)2.6 scenario could be greater than that in RCP4.5 and RCP6, in which there is more climate change but less land-use change. Risks to biodiversity conservation and agricultural production are therefore projected to result from large-scale bioenergy deployment pathways (P. Smith et al., 2013; Tavoni and Socolow, 2013). One study explored an extreme mitigation strategy encouraging biofuel expansion sufficient to limit warming to 1.5°C and found that this would be more disruptive to land use and crop prices than the impacts of a 2°C warmer world which has a larger climate signal and lower mitigation requirement (Ruane et al., 2018). However, it should again be emphasized that many of the pathways explored in Chapter 2 of this report follow strategies that explore how to reduce these issues. Chapter 4 provides an assessment of the land footprint of various CDR technologies (Section 4.3.7).

The degree to which BECCS has these large land-use footprints depends on the source of the bioenergy used and the scale at which BECCS is deployed. Whether there is competition with food production and biodiversity depends on the governance of land use, agricultural intensification, trade, demand for food (in particular meat), feed and timber, and the context of the whole supply chain (Section 4.3.7, Fajardy and Mac Dowell, 2017; Booth, 2018; Sterman et al., 2018).

The more recent literature reviewed in Chapter 2 explores pathways which limit warming to 2°C or below and achieve a balance between sources and sinks of CO₂ by using BECCS that relies on second-generation (or even third-generation) biofuels, changes in diet or more generally, management of food demand, or CDR options such as forest restoration (Chapter 2; Bajželj et al., 2014). Overall, this literature explores how to reduce the issues of competition for land with food production and with natural ecosystems (in particular forests) (Cross-Chapter Box 1 in Chapter 1; van Vuuren et al., 2009; Haberl et al., 2010, 2013; Bajželj et al., 2014; Daioglou et al., 2016; Fajardy and Mac Dowell, 2017).

Some IAMs manage this transition by effectively protecting carbon stored on land and focusing on the conversion of pasture area into both forest area and bioenergy cropland. Some IAMs explore 1.5°C-consistent pathways with demand-side measures such as dietary changes and efficiency gains such as agricultural changes (Sections 2.3.4 and 2.4.4), which lead to a greatly reduced CDR deployment and consequently land-use impacts (van Vuuren et al., 2018). In reality, however, whether this CDR (and bioenergy in general) has large adverse impacts on environmental and societal goals depends in large part on the governance of land use (Section 2.3.4; Obersteiner et al., 2016; Bertram et al., 2018; Humpenöder et al., 2018).

Rates of sequestration of 3.3 GtC ha⁻¹ require 970 Mha of afforestation and reforestation (Smith et al., 2015). Humpenöder et al. (2014) estimated that in least-cost pathways afforestation would cover 2800 Mha by the end of the century to constrain warming to 2°C. Hence, the amount of land considered if least-cost mitigation is implemented by afforestation and reforestation could be up to three to five times greater than that required by BECCS, depending on the forest

management used. However, not all of the land footprint of CDR is necessarily to be in competition with biodiversity protection. Where reforestation is the restoration of natural ecosystems, it benefits both carbon sequestration and conservation of biodiversity and ecosystem services (Section 4.3.7) and can contribute to the achievement of the Aichi targets under the Convention on Biological Diversity (CBD) (Leadley et al., 2016). However, reforestation is often not defined in this way (Section 4.3.8; Stanturf et al., 2014) and the ability to deliver biodiversity benefits is strongly dependent on the precise nature of the reforestation, which has different interpretations in different contexts and can often include agroforestry rather than restoration of pristine ecosystems (Pistorious and Kiff, 2017). However, 'natural climate solutions', defined as conservation, restoration, and improved land management actions that increase carbon storage and/or avoid greenhouse gas emissions across global forests, wetlands, grasslands and agricultural lands, are estimated to have the potential to provide 37% of the cost-effective CO₂ mitigation needed by southern Europe and the Mediterranean by 2030 – in order to have a >66% chance of holding warming to below 2°C (Griscom et al., 2017).

Any reductions in agricultural production driven by climate change and/or land management decisions related to CDR may (e.g., Nelson et al., 2014a; Dalin and Rodríguez-Iturbe, 2016) or may not (Muratori et al., 2016) affect food prices. However, these studies did not consider the deployment of second-generation (instead of first-generation) bioenergy crops, for which the land footprint can be much smaller.

Irrespective of any mitigation-related issues, in order for ecosystems to adapt to climate change, land use would also need to be carefully managed to allow biodiversity to disperse to areas that become newly climatically suitable for it (Section 3.4.1) and to protect the areas where the future climate will still remain suitable. This implies a need for considerable expansion of the protected area network (Warren et al., 2018b), either to protect existing natural habitat or to restore it (perhaps through reforestation, see above). At the same time, adaptation to climate change in the agricultural sector (Rippke et al., 2016) can require transformational as well as new approaches to land-use management; in order to meet the rising food demand of a growing human population, it is projected that additional land will need to be brought into production unless there are large increases in agricultural productivity (Tilman et al., 2011). However, future rates of deforestation may be underestimated in the existing literature (Mahowald et al., 2017a), and reforestation may therefore be associated with significant co-benefits if implemented to restore natural ecosystems (*high confidence*).

3.6.2.2 Biophysical feedbacks on regional climate associated with land-use changes

Changes in the biophysical characteristics of the land surface are known to have an impact on local and regional climates through changes in albedo, roughness, evapotranspiration and phenology, which can lead to a change in temperature and precipitation. This includes changes in land use through agricultural expansion/intensification (e.g., Mueller et al., 2016), reforestation/revegetation endeavours (e.g., Feng et al., 2016; Sonntag et al., 2016; Bright et al., 2017) and changes in land management (e.g., Luyssaert et al., 2014; Hirsch et al., 2017) that can

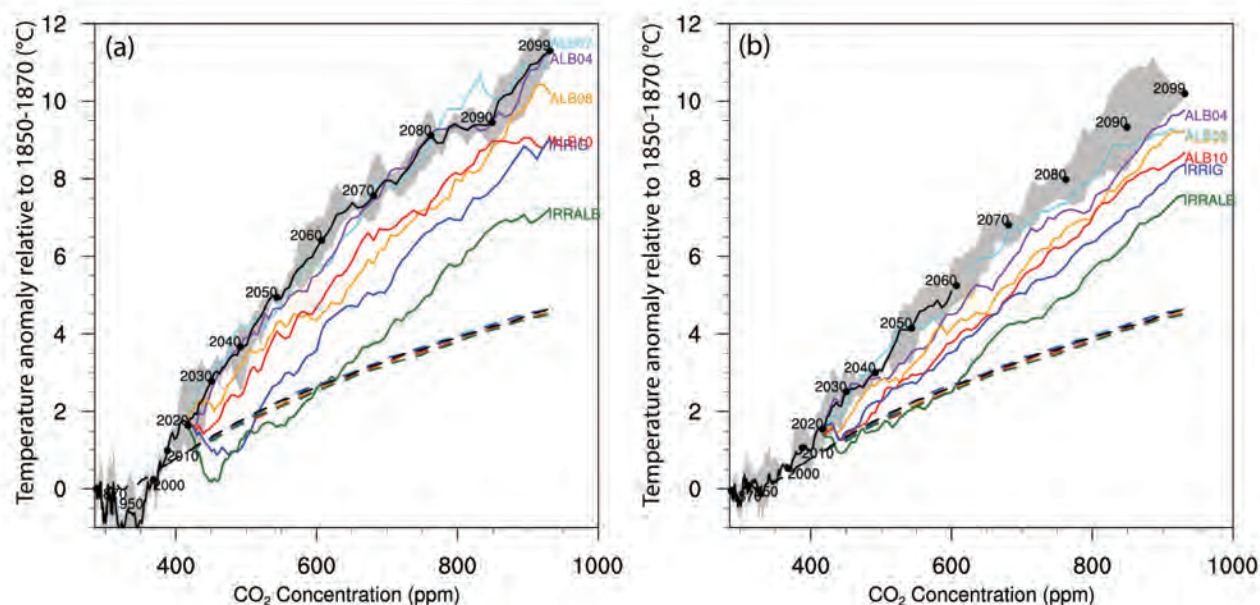


Figure 3.22 | Regional temperature scaling with carbon dioxide (CO_2) concentration (ppm) from 1850 to 2099 for two different regions defined in the Special Report on Managing the Risks of Extreme Events and Disasters to Advance Climate Change Adaptation (SREX) for central Europe (CEU) (a) and central North America (CNA) (b). Solid lines correspond to the regional average annual maximum daytime temperature (TXx) anomaly, and dashed lines correspond to the global mean temperature anomaly, where all temperature anomalies are relative to 1850–1870 and units are degrees Celsius. The black line in all panels denotes the three-member control ensemble mean, with the grey shaded regions corresponding to the ensemble range. The coloured lines represent the three-member ensemble means of the experiments corresponding to albedo +0.02 (cyan), albedo +0.04 (purple), albedo +0.08 (orange), albedo +0.10 (red), irrigation (blue), and irrigation with albedo +0.10 (green). Adapted from Hirsch et al. (2017).

involve double cropping (e.g., Jeong et al., 2014; Mueller et al., 2015; Seifert and Lobell, 2015), irrigation (e.g., Lobell et al., 2009; Sacks et al., 2009; Cook et al., 2011; Qian et al., 2013; de Vrese et al., 2016; Pryor et al., 2016; Thiery et al., 2017), no-till farming and conservation agriculture (e.g., Lobell et al., 2006; Davin et al., 2014), and wood harvesting (e.g., Lawrence et al., 2012). Hence, the biophysical impacts of land-use changes are an important topic to assess in the context of low-emissions scenarios (e.g., van Vuuren et al., 2011b), in particular for 1.5°C warming levels (see also Cross-Chapter Box 7 in this chapter).

The magnitude of the biophysical impacts is potentially large for temperature extremes. Indeed, changes induced both by modifications in moisture availability and irrigation and by changes in surface albedo tend to be larger (i.e., stronger cooling) for hot extremes than for mean temperatures (e.g., Seneviratne et al., 2013; Davin et al., 2014; Wilhelm et al., 2015; Hirsch et al., 2017; Thiery et al., 2017). The reasons for reduced moisture availability are related to a strong contribution of moisture deficits to the occurrence of hot extremes in mid-latitude regions (Mueller and Seneviratne, 2012; Seneviratne et al., 2013). In the case of surface albedo, cooling associated with higher albedo (e.g., in the case of no-till farming) is more effective at cooling hot days because of the higher incoming solar radiation for these days (Davin et al., 2014). The overall effect of either irrigation or albedo has been found to be at the most in the order of about 1°C–2°C regionally for temperature extremes. This can be particularly important in the context of low-emissions scenarios because the overall effect is in this case of similar magnitude to the response to the greenhouse gas forcing (Figure 3.22; Hirsch et al., 2017; Seneviratne et al., 2018a,c).

In addition to the biophysical feedbacks from land-use change and land management on climate, there are potential consequences for particular

ecosystem services. This includes climate change-induced changes in crop yield (e.g., Schlenker and Roberts, 2009; van der Velde et al., 2012; Asseng et al., 2013, 2015; Butler and Huybers, 2013; Lobell et al., 2014) which may be further exacerbated by competing demands for arable land between reforestation mitigation activities, crop growth for BECCS (Chapter 2), increasing food production to support larger populations, and urban expansion (see review by Smith et al., 2010). In particular, some land management practices may have further implications for food security, for instance through increases or decreases in yield when tillage is ceased in some regions (Pittelkow et al., 2014).

We note that the biophysical impacts of land use in the context of mitigation pathways constitute an emerging research topic. This topic, as well as the overall role of land-use change in climate change projections and socio-economic pathways, will be addressed in depth in the upcoming IPCC Special Report on Climate Change and Land Use due in 2019.

3.6.2.3 Atmospheric compounds (aerosols and methane)

There are multiple pathways that could be used to limit anthropogenic climate change, and the details of the pathways will influence the impacts of climate change on humans and ecosystems. Anthropogenic-driven changes in aerosols cause important modifications to the global climate (Bindoff et al., 2013a; Boucher et al., 2013b; P. Wu et al., 2013; Sarojini et al., 2016; H. Wang et al., 2016). Enforcement of strict air quality policies may lead to a large decrease in cooling aerosol emissions in the next few decades. These aerosol emission reductions may cause a warming comparable to that resulting from the increase in greenhouse gases by mid-21st century under low CO_2 pathways (Kloster et al., 2009; Acosta Navarro et al., 2017). Further background

is provided in Sections 2.2.2 and 2.3.1; Cross Chapter Box 1 in Chapter 1). Because aerosol effects on the energy budget are regional, strong regional changes in precipitation from aerosols may occur if aerosol emissions are reduced for air quality reasons or as a co-benefit from switches to sustainable energy sources (H. Wang et al., 2016). Thus, regional impacts, especially on precipitation, are very sensitive to 1.5°C-consistent pathways (Z. Wang et al., 2017).

Pathways which rely heavily on reductions in methane (CH_4) instead of CO_2 will reduce warming in the short term because CH_4 is such a stronger and shorter-lived greenhouse gas than CO_2 , but will lead to stronger warming in the long term because of the much longer residence time of CO_2 (Myhre et al., 2013; Pierrehumbert, 2014). In addition, the dominant loss mechanism for CH_4 is atmospheric photo-oxidation. This conversion modifies ozone formation and destruction in the troposphere and stratosphere, therefore modifying the contribution of ozone to radiative forcing, as well as feedbacks on the oxidation rate of methane itself (Myhre et al., 2013). Focusing on pathways and policies which both improve air quality and reduce impacts of climate

change can provide multiple co-benefits (Shindell et al., 2017). These pathways are discussed in detail in Sections 4.3.7 and 5.4.1 and in Cross-Chapter Box 12 in Chapter 5.

Atmospheric aerosols and gases can also modify the land and ocean uptake of anthropogenic CO_2 ; some compounds enhance uptake while others reduce it (Section 2.6.2; Ciais et al., 2013). While CO_2 emissions tend to encourage greater uptake of carbon by the land and the ocean (Ciais et al., 2013), CH_4 emissions can enhance ozone pollution, depending on nitrogen oxides, volatile organic compounds and other organic species concentrations, and ozone pollution tends to reduce land productivity (Myhre et al., 2013; B. Wang et al., 2017). Aside from inhibiting land vegetation productivity, ozone may also alter the CO_2 , CH_4 and nitrogen (N_2O) exchange at the land–atmosphere interface and transform the global soil system from a sink to a source of carbon (B. Wang et al., 2017). Aerosols and associated nitrogen-based compounds tend to enhance the uptake of CO_2 in land and ocean systems through deposition of nutrients and modification of climate (Ciais et al., 2013; Mahowald et al., 2017b).

Cross-Chapter Box 7 | Land-Based Carbon Dioxide Removal in Relation to 1.5°C of Global Warming

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Climate and land form a complex system characterized by multiple feedback processes and the potential for non-linear responses to perturbation. Climate determines land cover and the distribution of vegetation, affecting above- and below-ground carbon stocks. At the same time, land cover influences global climate through altered biogeochemical processes (e.g., atmospheric composition and nutrient flow into oceans), and regional climate through changing biogeophysical processes including albedo, hydrology, transpiration and vegetation structure (Forseth, 2010).

Greenhouse gas (GHG) fluxes related to land use are reported in the ‘agriculture, forestry and other land use’ sector (AFOLU) and comprise about 25% (about 10–12 $\text{GtCO}_2\text{eq yr}^{-1}$) of anthropogenic GHG emissions (P. Smith et al., 2014). Reducing emissions from land use, as well as land-use change, are thus an important component of low-emissions mitigation pathways (Clarke et al., 2014), particularly as land-use emissions can be influenced by human actions such as deforestation, afforestation, fertilization, irrigation, harvesting, and other aspects of cropland, grazing land and livestock management (Paustian et al., 2006; Griscom et al., 2017; Houghton and Nassikas, 2018).

In the IPCC Fifth Assessment Report, the vast majority of scenarios assessed with a 66% or better chance of limiting global warming to 2°C by 2100 included carbon dioxide removal (CDR) – typically about 10 $\text{GtCO}_2\text{ yr}^{-1}$ in 2100 or about 200–400 GtCO_2 over the course of the century (Smith et al., 2015; van Vuuren et al., 2016). These integrated assessment model (IAM) results were predominately achieved by using bioenergy with carbon capture and storage (BECCS) and/or afforestation and reforestation (AR). Virtually all scenarios that limit either peak or end-of-century warming to 1.5°C also use land-intensive CDR technologies (Rogelj et al., 2015; Holz et al., 2017; Kriegler et al., 2017; Fuss et al., 2018; van Vuuren et al., 2018). Again, AR (Sections 2.3 and 4.3.7) and BECCS (Sections 4.3.2. and 4.3.7) predominate. Other CDR options, such as the application of biochar to soil, soil carbon sequestration, and enhanced weathering (Section 4.3.7) are not yet widely incorporated into IAMs, but their deployment would also necessitate the use of land and/or changes in land management.

Integrated assessment models provide a simplified representation of land use and, with only a few exceptions, do not include biophysical feedback processes (e.g., albedo and evapotranspiration effects) (Kreidenweis et al., 2016) despite the importance of these processes for regional climate, in particular hot extremes (Section 3.6.2.2; Seneviratne et al., 2018c). The extent, location and impacts of large-scale land-use change described by existing IAMs can also be widely divergent, depending on model structure, scenario parameters, modelling objectives and assumptions (including regarding land availability and productivity) (Prestele et

Cross-Chapter Box 7 (continued)

al., 2016; Alexander et al., 2017; Popp et al., 2017; Seneviratne et al., 2018c). Despite these limitations, IAM scenarios effectively highlight the extent and nature of potential land-use transitions implicit in limiting warming to 1.5°C.

Cross-Chapter Box 7 Table 1 presents a comparison of the five CDR options assessed in this report. This illustrates that if BECCS and AR were to be deployed at a scale of 12 GtCO₂ yr⁻¹ in 2100, for example, they would have a substantial land and water footprint. Whether this footprint would result in adverse impacts, for example on biodiversity or food production, depends on the existence and effectiveness of measures to conserve land carbon stocks, limit the expansion of agriculture at the expense of natural ecosystems, and increase agriculture productivity (Bonsch et al., 2016; Obersteiner et al., 2016; Bertram et al., 2018; Humpeöder et al., 2018). In comparison, the land and water footprints of enhanced weathering, soil carbon sequestration and biochar application are expected to be far less per GtCO₂ sequestered. These options may offer potential co-benefits by providing an additional source of nutrients or by reducing N₂O emissions, but they are also associated with potential side effects. Enhanced weathering would require massive mining activity, and providing feedstock for biochar would require additional land, even though a proportion of the required biomass is expected to come from residues (Woolf et al., 2010; Smith, 2016). For the terrestrial CDR options, permanence and saturation are important considerations, making their viability and long-term contributions to carbon reduction targets uncertain.

The technical, political and social feasibility of scaling up and implementing land-intensive CDR technologies (Cross-Chapter Box 3 in Chapter 1) is recognized to present considerable potential barriers to future deployment (Boucher et al., 2013a; Fuss et al., 2014, 2018; Anderson and Peters, 2016; Vaughan and Gough, 2016; Williamson, 2016; Minx et al., 2017, 2018; Nemet et al., 2018; Streffler et al., 2018; Vaughan et al., 2018). To investigate the implications of restricting CDR options should these barriers prove difficult to overcome, IAM studies (Section 2.3.4) have developed scenarios that limit – either implicitly or explicitly – the use of BECCS and bioenergy (Krey et al., 2014; Bauer et al., 2018; Rogelj et al., 2018) or the use of BECCS and afforestation (Streffler et al., 2018). Alternative strategies to limit future reliance on CDR have also been examined, including increased electrification, agricultural intensification, behavioural change, and dramatic improvements in energy and material efficiency (Bauer et al., 2018; Grubler et al., 2018; van Vuuren et al., 2018). Somewhat counterintuitively, scenarios that seek to limit the deployment of BECCs may result in increased land use, through greater deployment of bioenergy, and afforestation (Chapter 2, Box 2.1; Krey et al., 2014; Krause et al., 2017; Bauer et al., 2018; Rogelj et al., 2018). Scenarios aiming to minimize the total human land footprint (including land for food, energy and climate mitigation) also result in land-use change, for example by increasing agricultural efficiency and dietary change (Grubler et al., 2018).

The impacts of changing land use are highly context, location and scale dependent (Robledo-Abad et al., 2017). The supply of biomass for CDR (e.g., energy crops) has received particular attention. The literature identifies regional examples of where the use of land to produce biofuels might be sustainably increased (Jaiswal et al., 2017), where biomass markets could contribute to the provision of ecosystem services (Dale et al., 2017), and where bioenergy could increase the resilience of production systems and contribute to rural development (Kline et al., 2017). However, studies of global biomass potential provide only limited insight into the local feasibility of supplying large quantities of biomass on a global scale (Slade et al., 2014). Concerns about large-scale use of biomass for CDR include a range of potential consequences including greatly increased demand for freshwater use, increased competition for land, loss of biodiversity and/or impacts on food security (Section 3.6.2.1; Heck et al., 2018). The short- versus long-term carbon impacts of substituting biomass for fossil fuels, which are largely determined by feedstock choice, also remain a source of contention (Schulze et al., 2012; Jonker et al., 2014; Booth, 2018; Sterman et al., 2018).

Afforestation and reforestation can also present trade-offs between biodiversity, carbon sequestration and water use, and these strategies have a higher land footprint per tonne of CO₂ removed (Cunningham, 2015; Naudts et al., 2016; Smith et al., 2018). For example, changing forest management to strategies favouring faster growing species, greater residue extraction and shorter rotations may have a negative impact on biodiversity (de Jong et al., 2014). In contrast, reforestation of degraded land with native trees can have substantial benefits for biodiversity (Section 3.6). Despite these constraints, the potential for increased carbon sequestration through improved land stewardship measures is considered to be substantial (Griscom et al., 2017).

Evaluating the synergies and trade-offs between mitigation and adaptation actions, resulting land and climate impacts, and the myriad issues related to land-use governance will be essential to better understand the future role of CDR technologies. This topic will be addressed further in the IPCC Special Report on Climate Change and Land (SRCCL) due to be published in 2019.

Cross-Chapter Box 7 (continued next page)

Cross-Chapter Box 7 (continued)

Key messages:

Cost-effective strategies to limit peak or end-of-century warming to 1.5°C all include enhanced GHG removals in the AFOLU sector as part of their portfolio of measures (*high confidence*).

Large-scale deployment of land-based CDR would have far-reaching implications for land and water availability (*high confidence*). This may impact food production, biodiversity and the provision of other ecosystem services (*high confidence*).

The impacts of deploying land-based CDR at large scales can be reduced if a wider portfolio of CDR options is deployed, and if increased mitigation effort focuses on strongly limiting demand for land, energy and material resources, including through lifestyle and dietary changes (*medium confidence*).

Afforestation and reforestation may be associated with significant co-benefits if implemented appropriately, but they feature large land and water footprints if deployed at large scales (*medium confidence*).

Cross-Chapter Box 7, Table 1 | Comparison of land-based carbon removal options.

Sources: ^a assessed ranges by Fuss et al. (2018), see Figures in Section 4.3.7 for full literature range; ^b based on the 2100 estimate for mean potentials by Smith et al. (2015). Note that biophysical impacts of land-based CDR options besides albedo changes (e.g., through changes in evapotranspiration related to irrigation or land cover/use type) are not displayed.

Option	Potentials ^a	Cost ^a	Required land ^b	Required water ^b	Impact on nutrients ^b	Impact on albedo ^b	Saturation and permanence ^a
	GtCO ₂ y ⁻¹	\$ tCO ₂ y ⁻¹	Mha GtCO ₂ y ⁻¹	km ³ GtCO ₂ y ⁻¹	Mt N, P, K y ⁻¹	No units	No units
BECCS	0.5–5	100–200	31–58	60	Variable	Variable; depends on source of biofuel (higher albedo for crops than for forests) and on land management (e.g., no-till farming for crops)	Long-term governance of storage; limits on rates of bioenergy production and carbon sequestration
Afforestation & reforestation	0.5–3.6	5–50	80	92	0.5	Negative, or reduced GHG benefit where not negative	Saturation of forests; vulnerable to disturbance; post-AR forest management essential
Enhanced weathering	2–4	50–200	3	0.4	0	0	Saturation of soil; residence time from months to geological timescale
Biochar	0.3–2	30–120	16–100	0	N: 8.2, P: 2.7, K: 19.1	0.08–0.12	Mean residence times between decades to centuries, depending on soil type, management and environmental conditions
Soil carbon sequestration	2.3–5	0–100	0	0	N: 21.8, P: 5.5, K: 4.1	0	Soil sinks saturate and can reverse if poor management practices resume

3.6.3 Implications Beyond the End of the Century**3.6.3.1 Sea ice**

Sea ice is often cited as a tipping point in the climate system (Lenton, 2012). Detailed modelling of sea ice (Schröder and Connolley, 2007; Sedláček et al., 2011; Tietsche et al., 2011), however, suggests that summer sea ice can return within a few years after its artificial removal

for climates in the late 20th and early 21st centuries. Further studies (Armour et al., 2011; Boucher et al., 2012; Ridley et al., 2012) modelled the removal of sea ice by raising CO₂ concentrations and studied subsequent regrowth by lowering CO₂. These studies suggest that changes in Arctic sea ice are neither irreversible nor exhibit bifurcation behaviour. It is therefore plausible that the extent of Arctic sea ice may quickly re-equilibrate to the end-of-century climate under an overshoot scenario.

3.6.3.2 Sea level

Policy decisions related to anthropogenic climate change will have a profound impact on sea level, not only for the remainder of this century but for many millennia to come (Clark et al., 2016). On these long time scales, 50 m of sea level rise (SLR) is possible (Clark et al., 2016). While it is *virtually certain* that sea level will continue to rise well beyond 2100, the amount of rise depends on future cumulative emissions (Church et al., 2013) as well as their profile over time (Bouttes et al., 2013; Mengel et al., 2018). Marzeion et al. (2018) found that 28–44% of present-day glacier volume is unsustainable in the present-day climate and that it would eventually melt over the course of a few centuries, even if there were no further climate change. Some components of SLR, such as thermal expansion, are only considered reversible on centennial time scales (Bouttes et al., 2013; Zickfeld et al., 2013), while the contribution from ice sheets may not be reversible under any plausible future scenario (see below).

Based on the sensitivities summarized by Levermann et al. (2013), the contributions of thermal expansion (0.20–0.63 m °C⁻¹) and glaciers (0.21 m °C⁻¹ but falling at higher degrees of warming mostly because of the depletion of glacier mass, with a possible total loss of about 0.6 m) amount to 0.5–1.2 m and 0.6–1.7 m in 1.5°C and 2°C warmer worlds, respectively. The bulk of SLR on greater than centennial time scales will therefore be caused by contributions from the continental ice sheets of Greenland and Antarctica, whose existence is threatened on multi-millennial time scales.

For Greenland, where melting from the ice sheet's surface is important, a well-documented instability exists where the surface of a thinning ice sheet encounters progressively warmer air temperatures that further promote melting and thinning. A useful indicator associated with this instability is the threshold at which annual mass loss from the ice sheet by surface melt exceeds mass gain by snowfall. Previous estimates put this threshold at about 1.9°C to 5.1°C above pre-industrial temperatures (Gregory and Huybrechts, 2006). More recent analyses, however, suggest that this threshold sits between 0.8°C and 3.2°C, with a best estimate at 1.6°C (Robinson et al., 2012). The continued decline of the ice sheet after this threshold has been passed is highly dependent on the future climate and varies between about 80% loss after 10,000 years to complete loss after as little as 2000 years (contributing about 6 m to SLR). Church et al. (2013) were unable to quantify a *likely* range for this threshold. They assigned *medium confidence* to a range greater than 2°C but less than 4°C, and had *low confidence* in a threshold of about 1°C. There is insufficient new literature to change this assessment.

The Antarctic ice sheet, in contrast, loses the mass gained by snowfall as outflow and subsequent melt to the ocean, either directly from the underside of floating ice shelves or indirectly by the melting of calved icebergs. The long-term existence of this ice sheet will also be affected by a potential instability (the marine ice sheet instability, MISI), which links outflow (or mass loss) from the ice sheet to water depth at the grounding line (i.e., the point at which grounded ice starts to float and becomes an ice shelf) so that retreat into deeper water (the bedrock underlying much of Antarctica slopes downwards towards the centre of the ice sheet) leads to further increases in outflow and promotes

yet further retreat (Schoof, 2007). More recently, a variant on this mechanism was postulated in which an ice cliff forms at the grounding line and retreats rapidly through fracture and iceberg calving (DeConto and Pollard, 2016). There is a growing body of evidence (Golledge et al., 2015; DeConto and Pollard, 2016) that large-scale retreat may be avoided in emissions scenarios such as Representative Concentration Pathway (RCP)2.6 but that higher-emissions RCP scenarios could lead to the loss of the West Antarctic ice sheet and sectors in East Antarctica, although the duration (centuries or millennia) and amount of mass loss during such a collapse is highly dependent on model details and no consensus exists yet. Schoof (2007) suggested that retreat may be irreversible, although a rigorous test has yet to be made. In this context, overshoot scenarios, especially of higher magnitude or longer duration, could increase the risk of such irreversible retreat.

Church et al. (2013) noted that the collapse of marine sectors of the Antarctic ice sheet could lead to a global mean sea level (GMSL) rise above the likely range, and that there was *medium confidence* that this additional contribution 'would not exceed several tenths of a metre during the 21st century'.

The multi-centennial evolution of the Antarctic ice sheet has been considered in papers by DeConto and Pollard (2016) and Golledge et al. (2015). Both suggest that RCP2.6 is the only RCP scenario leading to long-term contributions to GMSL of less than 1.0 m. The long-term committed future of Antarctica and the GMSL contribution at 2100 are complex and require further detailed process-based modelling; however, a threshold in this contribution may be located close to 1.5°C to 2°C of global warming.

In summary, there is *medium confidence* that a threshold in the long-term GMSL contribution of both the Greenland and Antarctic ice sheets lies around 1.5°C to 2°C of global warming relative to pre-industrial; however, the GMSL associated with these two levels of global warming cannot be differentiated on the basis of the existing literature.

3.6.3.3 Permafrost

The slow rate of permafrost thaw introduces a lag between the transient degradation of near-surface permafrost and contemporary climate, so that the equilibrium response is expected to be 25–38% greater than the transient response simulated in climate models (Slater and Lawrence, 2013). The long-term, equilibrium Arctic permafrost loss to global warming was analysed by Chadburn et al. (2017). They used an empirical relation between recent mean annual air temperatures and the area underlain by permafrost coupled to Coupled Model Intercomparison Project Phase 5 (CMIP5) stabilization projections to 2300 for RCP2.6 and RCP4.5. Their estimate of the sensitivity of permafrost to warming is 2.9–5.0 million km² °C⁻¹ (1 standard deviation confidence interval), which suggests that stabilizing climate at 1.5°C as opposed to 2°C would reduce the area of eventual permafrost loss by 1.5 to 2.5 million km² (stabilizing at 56–83% as opposed to 43–72% of 1960–1990 levels). This work, combined with the assessment of Collins et al. (2013) on the link between global warming and permafrost loss, leads to the assessment that permafrost extent would be appreciably greater in a 1.5°C warmer world compared to in a 2°C warmer world (*low to medium confidence*).

3.7 Knowledge Gaps

Most scientific literature specific to global warming of 1.5°C is only just emerging. This has led to differences in the amount of information available and gaps across the various sections of this chapter. In general, the number of impact studies that specifically focused on 1.5°C lags behind climate-change projections in general, due in part to the dependence of the former on the latter. There are also insufficient studies focusing on regional changes, impacts and consequences at 1.5°C and 2°C of global warming.

The following gaps have been identified with respect to tools, methodologies and understanding in the current scientific literature specific to Chapter 3. The gaps identified here are not comprehensive but highlight general areas for improved understanding, especially regarding global warming at 1.5°C compared to 2°C and higher levels.

3.7.1 Gaps in Methods and Tools

- Regional and global climate model simulations for low-emissions scenarios such as a 1.5°C warmer world.
- Robust probabilistic models which separate the relatively small signal between 1.5°C versus 2°C from background noise, and which handle the many uncertainties associated with non-linearities, innovations, overshoot, local scales, and latent or lagging responses in climate.
- Projections of risks under a range of climate and development pathways required to understand how development choices affect the magnitude and pattern of risks, and to provide better estimates of the range of uncertainties.
- More complex and integrated socio-ecological models for predicting the response of terrestrial as well as coastal and oceanic ecosystems to climate and models which are more capable of separating climate effects from those associated with human activities.
- Tools for informing local and regional decision-making, especially when the signal is ambiguous at 1.5°C and/or reverses sign at higher levels of global warming.

3.7.2 Gaps in Understanding

3.7.2.1 Earth systems and 1.5°C of global warming

- The cumulative effects of multiple stresses and risks (e.g., increased storm intensity interacting with sea level rise and the effect on coastal people; feedbacks on wetlands due to climate change and human activities).
- Feedbacks associated with changes in land use/cover for low-emissions scenarios, for example feedback from changes in forest cover, food production, biofuel production, bio-energy with carbon capture and storage (BECCS), and associated unquantified biophysical impacts.

- The distinct impacts of different overshoot scenarios, depending on (i) the peak temperature of the overshoot, (ii) the length of the overshoot period, and (iii) the associated rate of change in global temperature over the time period of the overshoot.

3.7.2.2 Physical and chemical characteristics of a 1.5°C warmer world

- Critical thresholds for extreme events (e.g., drought and inundation) between 1.5°C and 2°C of warming for different climate models and projections. All aspects of storm intensity and frequency as a function of climate change, especially for 1.5°C and 2°C warmer worlds, and the impact of changing storminess on storm surges, damage, and coastal flooding at regional and local scales.
- The timing and implications of the release of stored carbon in Arctic permafrost in a 1.5°C warmer world and for climate stabilization by the end of the century.
- Antarctic ice sheet dynamics, global sea level, and links between seasonal and year-long sea ice in both polar regions.

3.7.2.3 Terrestrial and freshwater systems

- The dynamics between climate change, freshwater resources and socio-economic impacts for lower levels of warming.
- How the health of vegetation is likely to change, carbon storage in plant communities and landscapes, and phenomena such as the fertilization effect.
- The risks associated with species' maladaptation in response to climatic changes (e.g., effects of late frosts). Questions associated with issues such as the consequences of species advancing their spring phenology in response to warming, as well as the interaction between climate change, range shifts and local adaptation in a 1.5°C warmer world.
- The biophysical impacts of land use in the context of mitigation pathways.

3.7.2.4 Ocean Systems

- Deep sea processes and risks to deep sea habitats and ecosystems.
- How changes in ocean chemistry in a 1.5°C warmer world, including decreasing ocean oxygen content, ocean acidification and changes in the activity of multiple ion species, will affect natural and human systems.
- How ocean circulation is changing towards 1.5°C and 2°C warmer worlds, including vertical mixing, deep ocean processes, currents, and their impacts on weather patterns at regional to local scales.
- The impacts of changing ocean conditions at 1.5°C and 2°C of warming on foodwebs, disease, invading species, coastal protection, fisheries and human well-being, especially as organisms modify

their biogeographical ranges within a changing ocean.

- Specific linkages between food security and changing coastal and ocean resources.

3.7.2.5 Human systems

- The impacts of global and regional climate change at 1.5°C on food distribution, nutrition, poverty, tourism, coastal infrastructure and public health, particularly for developing nations.
- Health and well-being risks in the context of socio-economic and climate change at 1.5°C, especially in key areas such as occupational health, air quality and infectious disease.
- Micro-climates at urban/city scales and their associated risks
- Implications of climate change at 1.5°C on livelihoods and poverty, as well as on rural communities, indigenous groups and marginalized people.
- The changing levels of risk in terms of extreme events, including storms and heatwaves, especially with respect to people being displaced or having to migrate away from sensitive and exposed systems such as small islands, low-lying coasts and deltas.

Cross-Chapter Box 8 | 1.5°C Warmer Worlds

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Introduction

The Paris Agreement includes goals of stabilizing global mean surface temperature (GMST) well below 2°C and 1.5°C above pre-industrial levels in the longer term. There are several aspects, however, that remain open regarding what a '1.5°C warmer world' could be like, in terms of mitigation (Chapter 2) and adaptation (Chapter 4), as well as in terms of projected warming and associated regional climate change (Chapter 3), which are overlaid on anticipated and differential vulnerabilities (Chapter 5). **Alternative '1.5°C warmer worlds' resulting from mitigation and adaptation choices, as well as from climate variability (climate 'noise'), can be vastly different**, as highlighted in this Cross-Chapter Box. In addition, the range of models underlying 1.5°C projections can be substantial and needs to be considered.

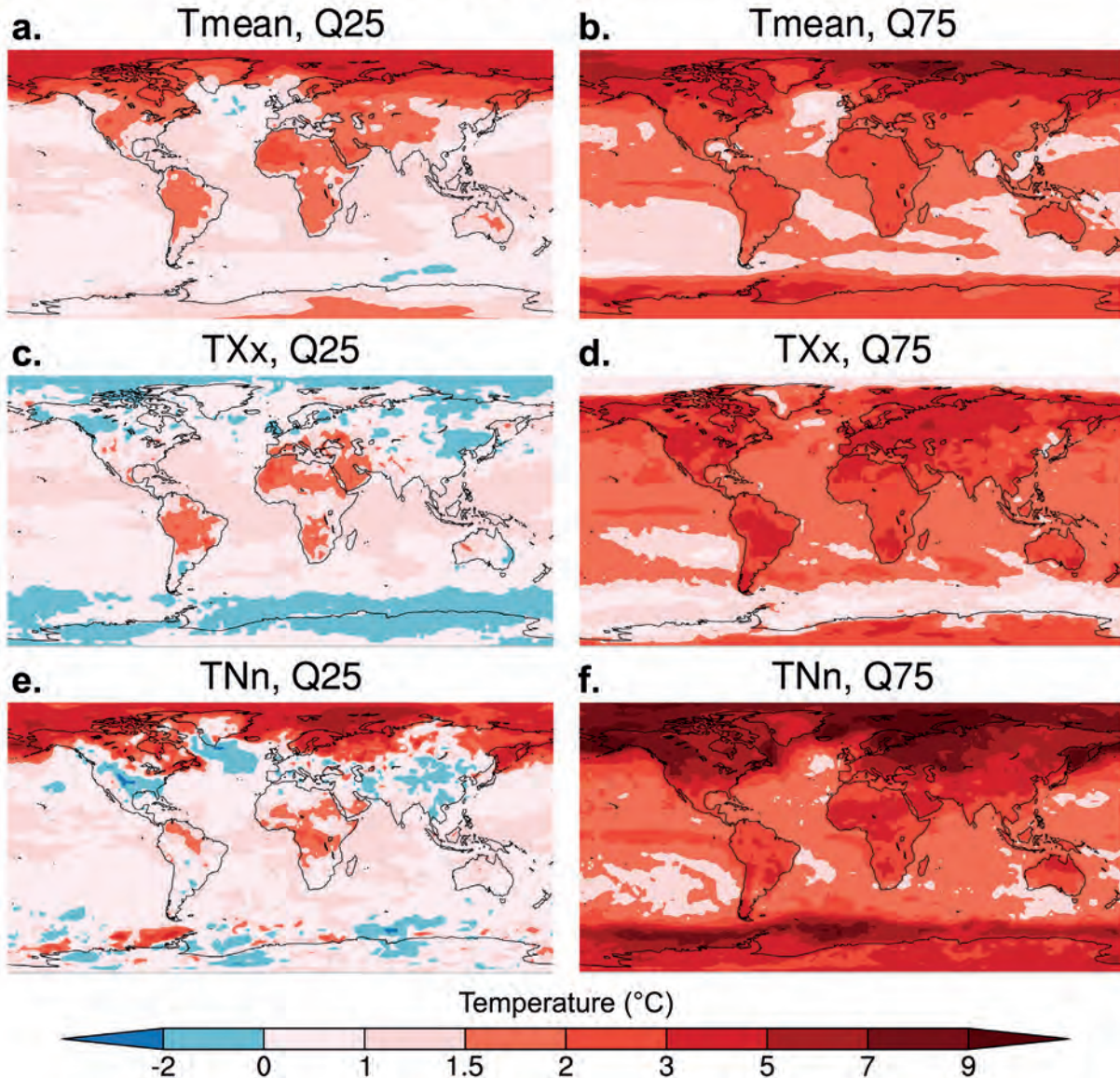
Key questions⁷:

- **What is a 1.5°C global mean warming, how is it measured, and what temperature increase does it imply for single locations and at specific times?** Global mean surface temperature (GMST) corresponds to the globally averaged temperature of Earth derived from point-scale ground observations or computed in climate models (Chapters 1 and 3). Global mean surface temperature is additionally defined over a given time frame, for example averaged over a month, a year, or multiple decades. Because of climate variability, a climate-based GMST typically needs to be defined over several decades (typically 20 or 30 years; Chapter 3, Section 3.2). Hence, whether or when global warming reaches 1.5°C depends to some extent on the choice of pre-industrial reference period, whether 1.5°C refers to total or human-induced warming, and which variables and coverage are used to define GMST change (Chapter 1). By definition, because GMST is an average in time and space, there will be locations and time periods in which 1.5°C of warming is exceeded, even if the global mean warming is at 1.5°C. In some locations, these differences can be particularly large (Cross-Chapter Box 8, Figure 1).
- **What is the impact of different climate models for projected changes in climate at 1.5°C of global warming?** The range between single model simulations of projected regional changes at 1.5°C GMST increase can be substantial for regional responses (Chapter 3, Section 3.3). For instance, for the warming of cold extremes in a 1.5°C warmer world, some model simulations project a 3°C warming while others project more than 6°C of warming in the Arctic land areas (Cross-Chapter Box 8, Figure 2). For hot temperature extremes in the contiguous United States, the range of model simulations includes temperatures lower than pre-industrial values (−0.3°C) and a warming of 3.5°C (Cross-Chapter Box 8, Figure 2). Some regions display an even larger range (e.g., 1°C–6°C regional warming in hot extremes in central Europe at 1.5°C of warming; Chapter 3, Sections 3.3.1 and 3.3.2). This large spread is due to both modelling uncertainty and internal climate variability. While the range is large, it also highlights risks that can be avoided with near certainty in a 1.5°C warmer world compared to worlds at higher levels of warming (e.g., an 8°C warming of cold extremes in the Arctic is not reached at 1.5°C of global warming in the multimodel ensemble but could happen at 2°C of global warming; Cross-Chapter Box 8, Figure 2). Inferred projected ranges of regional responses (mean value, minimum and maximum) for different mitigation scenarios from Chapter 2 are displayed in Cross-Chapter Box 8, Table 1.
- **What is the impact of emissions pathways with, versus without, an overshoot?** All mitigation pathways projecting less than 1.5°C of global warming over or at the end of the 21st century include some probability of overshooting 1.5°C. These pathways include some periods with warming stronger than 1.5°C in the course of the coming decades and/or some probability of not reaching 1.5°C (Chapter 2, Section 2.2). This is inherent to the difficulty of limiting global warming to 1.5°C, given that we are already very close to this warming level. The implications of overshooting are large for risks to natural and human

⁷ Part of this discussion is based on Seneviratne et al. (2018b).

Cross-Chapter Box 8 (continued)

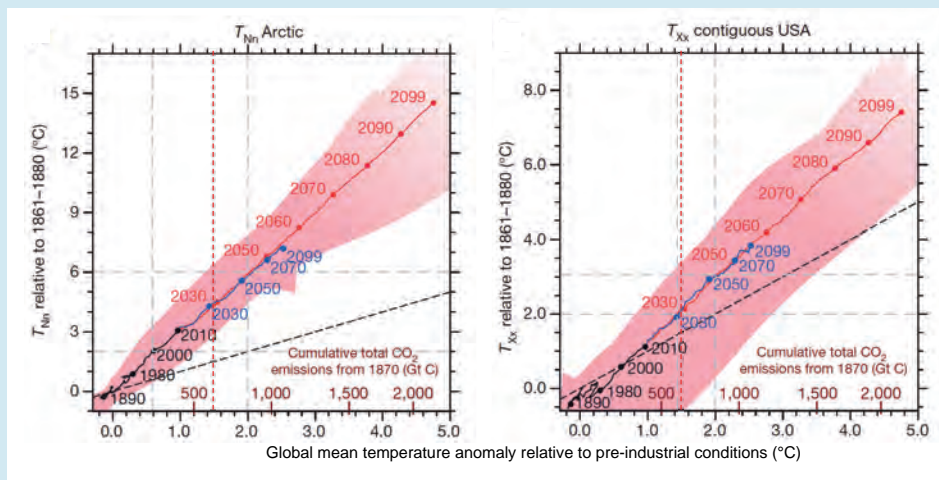
Temperatures with 25% chance of occurring in any 10-year period with $\Delta T = 1.5^\circ\text{C}$ (CMIP5 ensemble)



Cross-Chapter Box 8, Figure 1 | Range of projected realized temperatures at 1.5°C of global warming (due to stochastic noise and model-based spread). Temperatures with a 25% chance of occurrence at any location within a 10-year time frame are shown, corresponding to GMST anomalies of 1.5°C (Coupled Model Intercomparison Project Phase 5 (CMIP5) multimodel ensemble). The plots display the 25th percentile (Q25, left) and 75th percentile (Q75, right) values of mean temperature (Tmean), yearly maximum daytime temperature (TXx) and yearly minimum night-time temperature (TNn), sampled from all time frames with GMST anomalies of 1.5°C in Representative Concentration Pathway (RCP)8.5 model simulations of the CMIP5 ensemble. From Seneviratne et al. (2018b).

Cross-Chapter Box 8 (continued next page)

Cross-Chapter Box 8 (continued)



Cross-Chapter Box 8, Figure 2 | Spread of projected multimodel changes in minimum annual night-time temperature (TNn) in Arctic land (left) and in maximum annual daytime temperature (TXx) in the contiguous United States as a function of mean global warming in climate simulations. The multimodel range (due to model spread and internal climate variability) is indicated in red shading (minimum and maximum value based on climate model simulations). The multimodel mean value is displayed with solid red and blue lines for two emissions pathways (blue: Representative Concentration Pathway (RCP)4.5; red: RCP8.5). The dashed red line indicates projections for a 1.5°C warmer world. The dashed black line displays the 1:1 line. The figure is based on Figure 3 of Seneviratne et al. (2016).

systems, especially if the temperature at peak warming is high, because some risks may be long lasting and irreversible, such as the loss of some ecosystems (Chapter 3, Box 3.4). The chronology of emissions pathways and their implied warming is also important for the more slowly evolving parts of the Earth system, such as those associated with sea level rise. In addition, for several types of risks the rate of change may be most relevant (Loarie et al., 2009; LoPresti et al., 2015), with potentially large risks occurring in the case of a rapid rise to overshooting temperatures, even if a decrease to 1.5°C may be achieved at the end of the 21st century or later. On the other hand, if overshoot is to be minimized, the remaining equivalent CO₂ budget available for emissions has to be very small, which implies that large, immediate and unprecedented global efforts to mitigate GHGs are required (Cross-Chapter Box 8, Table 1; Chapter 4).

- What is the probability of reaching 1.5°C of global warming if emissions compatible with 1.5°C pathways are followed?** Emissions pathways in a 'prospective scenario' (see Chapter 1, Section 1.2.3, and Cross-Chapter Box 1 in Chapter 1 on 'Scenarios and pathways') compatible with 1.5°C of global warming are determined based on their probability of reaching 1.5°C by 2100 (Chapter 2, Section 2.1), given current knowledge of the climate system response. These probabilities cannot be quantified precisely but are typically 50–66% in 1.5°C-consistent pathways (Section 1.2.3). This implies a one-in-two to one-in-three probability that global warming would exceed 1.5°C even under a 1.5°C-consistent pathway, including some possibility that global warming would be substantially over this value (generally about 5–10% probability; see Cross-Chapter Box 8, Table 1 and Seneviratne et al., 2018b). These alternative outcomes need to be factored into the decision-making process. To address this issue, 'adaptive' mitigation scenarios have been proposed in which emissions are continually adjusted to achieve a temperature goal (Millar et al., 2017). The set of dimensions involved in mitigation options (Chapter 4) is complex and need system-wide approaches to be successful. Adaptive scenarios could be facilitated by the global stocktake mechanism established in the Paris Agreement, and thereby transfer the risk of higher-than-expected warming to a risk of faster-than-expected mitigation efforts. However, there are some limits to the feasibility of such approaches because some investments, for example in infrastructure, are long term and also because the actual departure from an aimed pathway will need to be detected against the backdrop of internal climate variability, typically over several decades (Haustein et al., 2017; Seneviratne et al., 2018b). Avoiding impacts that depend on atmospheric composition as well as GMST (Baker et al., 2018) would also require limits on atmospheric CO₂ concentrations in the event of a lower-than-expected GMST response.
- How can the transformation towards a 1.5°C warmer world be implemented?** This can be achieved in a variety of ways, such as decarbonizing the economy with an emphasis on demand reductions and sustainable lifestyles, or, alternatively, with an emphasis on large-scale technological solutions, amongst many other options (Chapter 2, Sections 2.3 and 2.4; Chapter 4, Sections 4.1 and 4.4.4). Different portfolios of mitigation measures come with distinct synergies and trade-offs with respect to other societal objectives. Integrated solutions and approaches are required to achieve multiple societal objectives simultaneously (see Chapter 4, Section 4.5.4 for a set of synergies and trade-offs).

Cross-Chapter Box 8 (continued)

- **What determines risks and opportunities in a 1.5°C warmer world?** The risks to natural, managed and human systems in a 1.5°C warmer world will depend not only on uncertainties in the regional climate that results from this level of warming, but also very strongly on the methods that humanity uses to limit global warming to 1.5°C. This is particularly the case for natural ecosystems and agriculture (see Cross-Chapter Box 7 in this chapter and Chapter 4, Section 4.3.2). The risks to human systems will also depend on the magnitude and effectiveness of policies and measures implemented to increase resilience to the risks of climate change and on development choices over coming decades, which will influence the underlying vulnerabilities and capacities of communities and institutions for responding and adapting.
- **Which aspects are not considered, or only partly considered, in the mitigation scenarios from Chapter 2?** These include biophysical impacts of land use, water constraints on energy infrastructure, and regional implications of choices of specific scenarios for tropospheric aerosol concentrations or the modulation of concentrations of short-lived climate forcers, that is, greenhouse gases (Chapter 3, Section 3.6.3). Such aspects of development pathways need to be factored into comprehensive assessments of the regional implications of mitigation and adaptation measures. On the other hand, some of these aspects are assessed in Chapter 4 as possible options for mitigation and adaptation to a 1.5°C warmer world.
- **Are there commonalities to all alternative 1.5°C warmer worlds?** Human-driven warming linked to CO₂ emissions is nearly irreversible over time frames of 1000 years or more (Matthews and Caldeira, 2008; Solomon et al., 2009). The GSMT of the Earth responds to the cumulative amount of CO₂ emissions. Hence, all 1.5°C stabilization scenarios require both net CO₂ emissions and multi-gas CO₂-forcing-equivalent emissions to be zero at some point (Chapter 2, Section 2.2). This is also the case for stabilization scenarios at higher levels of warming (e.g., at 2°C); the only difference is the projected time at which the net CO₂ budget is zero.

Hence, a transition to decarbonization of energy use is necessary in all scenarios. It should be noted that all scenarios of Chapter 2 include approaches for carbon dioxide removal (CDR) in order to achieve the net zero CO₂ emissions budget. Most of these use carbon capture and storage (CCS) in addition to reforestation, although to varying degrees (Chapter 4, Section 4.3.7). Some potential pathways to 1.5°C of warming in 2100 would minimize the need for CDR (Obersteiner et al., 2018; van Vuuren et al., 2018). Taking into account the implementation of CDR, the CO₂-induced warming by 2100 is determined by the difference between the total amount of CO₂ generated (that can be reduced by early decarbonization) and the total amount permanently stored out of the atmosphere, for example by geological sequestration (Chapter 4, Section 4.3.7).

- **What are possible storylines of 'warmer worlds' at 1.5°C versus higher levels of global warming?** Cross-Chapter Box 8, Table 2 features possible storylines based on the scenarios of Chapter 2, the impacts of Chapters 3 and 5, and the options of Chapter 4. These storylines are not intended to be comprehensive of all possible future outcomes. Rather, they are intended as plausible scenarios of alternative warmer worlds, with two storylines that include stabilization at 1.5°C (Scenario 1) or close to 1.5°C (Scenario 2), and one storyline missing this goal and consequently only including reductions of CO₂ emissions and efforts towards stabilization at higher temperatures (Scenario 3).

Summary:

There is no single '1.5°C warmer world'. Impacts can vary strongly for different worlds characterized by a 1.5°C global warming. Important aspects to consider (besides the changes in global temperature) are the possible occurrence of an overshoot and its associated peak warming and duration, how stabilization of the increase in global surface temperature at 1.5°C could be achieved, how policies might be able to influence the resilience of human and natural systems, and the nature of regional and subregional risks.

The implications of overshooting are large for risks to natural and human systems, especially if the temperature at peak warming is high, because some risks may be long lasting and irreversible, such as the loss of some ecosystems. In addition, for several types of risks, the rate of change may be most relevant, with potentially large risks occurring in the case of a rapid rise to overshooting temperatures, even if a decrease to 1.5°C may be achieved at the end of the 21st century or later. If overshoot is to be minimized, the remaining equivalent CO₂ budget available for emissions has to be very small, which implies that large, immediate and unprecedented global efforts to mitigate GHGs are required.

The time frame for initiating major mitigation measures is essential in order to reach a 1.5°C (or even a 2°C) global stabilization of climate warming (see consistent cumulative CO₂ emissions up to peak warming in Cross-Chapter Box 8, Table 1). If mitigation pathways are not rapidly activated, much more expensive and complex adaptation measures will have to be taken to avoid the impacts of higher levels of global warming on the Earth system.

Cross-Chapter Box 8 (continued next page)

Cross-Chapter Box 8 (continued)

Cross-Chapter Box 8, Table 1 | Different worlds resulting from 1.5°C and 2°C mitigation (prospective) pathways, including 66% (probable) best-case outcome, and 5% worst-case outcome, based on Chapter 2 scenarios and Chapter 3 assessments of changes in regional climate. Note that the pathway characteristics estimates are based on computations with the MAGICC model (Meinshausen et al., 2011) consistent with the set-up used in AR5 WGIII (Clarke et al., 2014), but are uncertain and will be subject to updates and adjustments (see Chapter 2 for details). Updated from Seneviratne et al. (2018b).

		B1.5_LOS (below 1.5°C with low overshoot) with 2/3 'probable best-case outcome' ^a	B1.5_LOS (below 1.5°C with low overshoot) with 1/20 'worst-case outcome' ^b	L20 (lower than 2°C) with 2/3 'probable best-case outcome' ^a	L20 (lower than 2°C) with 1/20 'worst-case outcome' ^b
General characteristics of pathway	Overshoot > 1.5°C in 21st century ^c	Yes (51/51)	Yes (51/51)	Yes (72/72)	Yes (72/72)
	Overshoot > 2°C in 21st century	No (0/51)	Yes (37/51)	No (72/72)	Yes (72/72)
	Cumulative CO ₂ emissions up to peak warming (relative to 2016) ^d [GtCO ₂]	610–760	590–750	1150–1460	1130–1470
	Cumulative CO ₂ emissions up to 2100 (relative to 2016) ^d [GtCO ₂]	170–560		1030–1440	
	Global GHG emissions in 2030 ^d [GtCO ₂ y ⁻¹]	19–23		31–38	
	Years of global net zero CO ₂ emissions ^d	2055–2066		2082–2090	
Possible climate range at peak warming (regional+global)	Global mean temperature anomaly at peak warming	1.7°C (1.66°C–1.72°C)	2.05°C (2.00°C–2.09°C)	2.11°C (2.05°C–2.17°C)	2.67°C (2.59°C–2.76°C)
	Warming in the Arctic ^e (TNn ^f)	4.93°C (4.36, 5.52)	6.02°C (5.12, 6.89)	6.24°C (5.39, 7.21)	7.69°C (6.69, 8.93)
	Warming in Central North America ^e (TXx ^g)	2.65°C (1.92, 3.15)	3.11°C (2.37, 3.63)	3.18°C (2.50, 3.71)	4.06°C (3.35, 4.63)
	Warming in Amazon region ^e (TXx)	2.55°C (2.23, 2.83)	3.07°C (2.74, 3.46)	3.16°C (2.84, 3.57)	4.05°C (3.62, 4.46)
	Drying in the Mediterranean region ^{e,h}	–1.11 (–2.24, –0.41)	–1.28 (–2.44, –0.51)	–1.38 (–2.58, –0.53)	–1.56 (–3.19, –0.67)
	Increase in heavy precipitation events ^e in Southern Asia ⁱ	9.94% (6.76, 14.00)	11.94% (7.52, 18.86)	12.68% (7.71, 22.39)	19.67% (11.56, 27.24)
Possible climate range in 2100 (regional+global)	Global mean temperature warming in 2100	1.46°C (1.41°C–1.51°C)	1.87°C (1.81°C–1.94°C)	2.06°C (1.99°C–2.15°C)	2.66°C (2.56°C–2.76°C)
	Warming in the Arctic ⁱ (TNn)	4.28°C (3.71, 4.77)	5.50°C (4.74, 6.21)	6.08°C (5.20, 6.94)	7.63°C (6.66, 8.90)
	Warming in Central North America ⁱ (TXx)	2.31°C (1.56, 2.66)	2.83°C (2.03, 3.49)	3.12°C (2.38, 3.67)	4.06°C (3.33, 4.59)
	Warming in Amazon region ⁱ (TXx)	2.22°C (2.00, 2.45)	2.76°C (2.50, 3.07)	3.10°C (2.75, 3.49)	4.03°C (3.62, 4.45)
	Drying in the Mediterranean region ⁱ	–0.95 (–1.98, –0.30)	–1.10 (–2.17, –0.51)	–1.26 (–2.43, –0.52)	–1.55 (–3.17, –0.67)
	Increase in heavy precipitation events in Southern Asia ⁱ	8.38% (4.63, 12.68)	10.34% (6.64, 16.07)	12.02% (7.41, 19.62)	19.72% (11.34, 26.95)

Notes:

- 66th percentile for global temperature (that is, 66% likelihood of being at or below values)
- 95th percentile for global temperature (that is, 5% likelihood of being at or above values)
- All 1.5°C scenarios include a substantial probability of overshooting above 1.5°C global warming before returning to 1.5°C.
- Interquartile range (25th percentile, q25, and 75th percentile, q75)
- The regional projections in these rows provide the median and the range [q25, q75] associated with the median global temperature outcomes of the considered mitigation scenarios at peak warming.
- TNn: Annual minimum night-time temperature
- TXx: Annual maximum day-time temperature
- Indicates drying of soil moisture expressed in units of standard deviations of pre-industrial climate (1861–1880) variability (where –1 is dry; –2 is severely dry; and –3 is very severely dry);
- Rx5day: the annual maximum consecutive 5-day precipitation.
- As for footnote e, but for the regional responses associated with the median global temperature outcomes of the considered mitigation scenarios in 2100

Cross-Chapter Box 8 (continued)

Cross-Chapter Box 8, Table 2 | Storylines of possible worlds resulting from different mitigation options. The storylines build upon Cross-Chapter Box 8, Table 1 and the assessments of Chapters 1–5. Only a few of the many possible storylines were chosen and they are presented for illustrative purposes.

<p>Scenario 1 [one possible storyline among best-case scenarios]:</p> <p>Mitigation: early move to decarbonization, decarbonization designed to minimize land footprint, coordination and rapid action of the world's nations towards 1.5°C goal by 2100</p> <p>Internal climate variability: probable (66%) best-case outcome for global and regional climate responses</p>	<p>In 2020, strong participation and support for the Paris Agreement and its ambitious goals for reducing CO₂ emissions by an almost unanimous international community led to a time frame for net zero emissions that is compatible with halting global warming at 1.5°C by 2100.</p> <p>There is strong participation in all major world regions at the national, state and/or city levels. Transport is strongly decarbonized through a shift to electric vehicles, with more cars with electric than combustion engines being sold by 2025 (Chapter 2, Section 2.4.3; Chapter 4, Section 4.3.3). Several industry-sized plants for carbon capture and storage are installed and tested in the 2020s (Chapter 2, Section 2.4.2; Chapter 4, Sections 4.3.4 and 4.3.7). Competition for land between bioenergy cropping, food production, and biodiversity conservation is minimized by sourcing bioenergy for carbon capture and storage from agricultural wastes, algae and kelp farms (Cross-Chapter Box 7 in Chapter 3; Chapter 4, Section 4.3.2). Agriculture is intensified in countries with coordinated planning associated with a drastic decrease in food waste (Chapter 2, Section 2.4.4; Chapter 4, Section 4.3.2). This leaves many natural ecosystems relatively intact, supporting continued provision of most ecosystem services, although relocation of species towards higher latitudes and elevations still results in changes in local biodiversity in many regions, particularly in mountain, tropical, coastal and Arctic ecosystems (Chapter 3, Section 3.4.3). Adaptive measures such as the establishment of corridors for the movement of species and parts of ecosystems become a central practice within conservation management (Chapter 3, Section 3.4.3; Chapter 4, Section 4.3.2). The movement of species presents new challenges for resource management as novel ecosystems, as well as pests and disease, increase (Cross-Chapter Box 6 in Chapter 3). Crops are grown on marginal land, no-till agriculture is deployed, and large areas are reforested with native trees (Chapter 2, Section 2.4.4; Chapter 3, Section 3.6.2; Cross-Chapter Box 7 in Chapter 3; Chapter 4, Section 4.3.2). Societal preference for healthy diets reduces meat consumption and associated GHG emissions (Chapter 2, Section 2.4.4; Chapter 4, Section 4.3.2; Cross-Chapter Box 6 in Chapter 3).</p> <p>By 2100, global mean temperature is on average 0.5°C warmer than it was in 2018 (Chapter 1, Section 1.2.1). Only a minor temperature overshoot occurs during the century (Chapter 2, Section 2.2). In mid-latitudes, frequent hot summers and precipitation events tend to be more intense (Chapter 3, Section 3.3). Coastal communities struggle with increased inundation associated with rising sea levels and more frequent and intense heavy rainfall (Chapter 3, Sections 3.3.2 and 3.3.9; Chapter 4, Section 4.3.2; Chapter 5, Box 5.3 and Section 5.3.2; Cross-Chapter Box 12 in Chapter 5), and some respond by moving, in many cases with consequences for urban areas. In the tropics, in particular in megacities, there are frequent deadly heatwaves whose risks are reduced by proactive adaptation (Chapter 3, Sections 3.3.1 and 3.4.8; Chapter 4, Section 4.3.8), overlaid on a suite of development challenges and limits in disaster risk management (Chapter 4, Section 4.3.3; Chapter 5, Sections 5.2.1 and 5.2.2; Cross-Chapter Box 12 in Chapter 5). Glaciers extent decreases in most mountainous areas (Chapter 3, Sections 3.3.5 and 3.5.4). Reduced Arctic sea ice opens up new shipping lanes and commercial corridors (Chapter 3, Section 3.3.8; Chapter 4, Box 4.3). Small island developing states (SIDS), as well as coastal and low-lying areas, have faced significant changes but have largely persisted in most regions (Chapter 3, Sections 3.3.9 and 3.5.4, Box 3.5). The Mediterranean area becomes drier (Chapter 3, Section 3.3.4 and Box 3.2) and irrigation of crops expands, drawing the water table down in many areas (Chapter 3, Section 3.4.6). The Amazon is reasonably well preserved, through avoided risk of droughts (Chapter 3, Sections 3.3.4 and 3.4.3; Chapter 4, Box 4.3) and reduced deforestation (Chapter 2, Section 2.4.4; Cross-Chapter Box 7 in Chapter 3; Chapter 4, Section 4.3.2), and the forest services are working with the pattern observed at the beginning of the 21st century (Chapter 4, Box 4.3). While some climate hazards become more frequent (Chapter 3, Section 3.3), timely adaptation measures help reduce the associated risks for most, although poor and disadvantaged groups continue to experience high climate risks to their livelihoods and well-being (Chapter 5, Section 5.3.1; Cross-Chapter Box 12 in Chapter 5; Chapter 3, Boxes 3.4 and 3.5; Cross-Chapter Box 6 in Chapter 3). Summer sea ice has not completely disappeared from the Arctic (Chapter 3, Section 3.4.4.7) and coral reefs, having been driven to a low level (10–30% of levels in 2018), have partially recovered by 2100 after extensive dieback (Chapter 3, Section 3.4.4.10 and Box 3.4). The Earth system, while warmer, is still recognizable compared to the 2000s, and no major tipping points are reached (Chapter 3, Section 3.5.2.5). Crop yields remain relatively stable (Chapter 3, Section 3.4). Aggregate economic damage of climate change impacts is relatively small, although there are some local losses associated with extreme weather events (Chapter 3, Section 3.5; Chapter 4). Human well-being remains overall similar to that in 2020 (Chapter 5, Section 5.2.2).</p>
<p>Scenario 2 [one possible storyline among mid-case scenarios]:</p> <p>Mitigation: delayed action (ambitious targets reached only after warmer decade in the 2020s due to internal climate variability), overshoot at 2°C, decrease towards 1.5°C afterward, no efforts to minimize the land and water footprints of bioenergy</p> <p>Internal climate variability: 10% worst-case outcome (2020s) followed by normal internal climate variability</p>	<p>The international community continues to largely support the Paris Agreement and agrees in 2020 on reduction targets for CO₂ emissions and time frames for net zero emissions. However, these targets are not ambitious enough to reach stabilization at 2°C of warming, let alone 1.5°C.</p> <p>In the 2020s, internal climate variability leads to higher warming than projected, in a reverse development to what happened in the so-called 'hiatus' period of the 2000s. Temperatures are regularly above 1.5°C of warming, although radiative forcing is consistent with a warming of 1.2°C or 1.3°C. Deadly heatwaves in major cities (Chicago, Kolkata, Beijing, Karachi, São Paulo), droughts in southern Europe, southern Africa and the Amazon region, and major flooding in Asia, all intensified by the global and regional warming (Chapter 3, Sections 3.3.1, 3.3.2, 3.3.3, 3.3.4 and 3.4.8; Cross-Chapter Box 11 in Chapter 4), lead to increasing levels of public unrest and political destabilization (Chapter 5, Section 5.2.1). An emergency global summit in 2025 moves to much more ambitious climate targets. Costs for rapidly phasing out fossil fuel use and infrastructure, while rapidly expanding renewables to reduce emissions, are much higher than in Scenario 1, owing to a failure to support economic measures to drive the transition (Chapter 4). Disruptive technologies become crucial to face up to the adaptation measures needed (Chapter 4, Section 4.4.4).</p>

Cross-Chapter Box 8 (continued)

Cross-Chapter Box 8, Table 2 (continued)

<p>Scenario 2 [one possible storyline among mid-case scenarios]:</p> <p>Mitigation: delayed action (ambitious targets reached only after warmer decade in the 2020s due to internal climate variability), overshoot at 2°C, decrease towards 1.5°C afterward, no efforts to minimize the land and water footprints of bioenergy</p> <p>Internal climate variability: 10% worst-case outcome (2020s) followed by normal internal climate variability</p>	<p>Temperature peaks at 2°C of warming by the middle of the century before decreasing again owing to intensive implementation of bioenergy plants with carbon capture and storage (Chapter 2), without efforts to minimize the land and water footprint of bioenergy production (Cross-Chapter Box 7 in Chapter 3). Reaching 2°C of warming for several decades eliminates or severely damages key ecosystems such as coral reefs and tropical forests (Chapter 3, Section 3.4). The elimination of coral reef ecosystems and the deterioration of their calcified frameworks, as well as serious losses of coastal ecosystems such as mangrove forests and seagrass beds (Chapter 3, Boxes 3.4 and 3.5, Sections 3.4.4.10 and 3.4.5), leads to much reduced levels of coastal defence from storms, winds and waves. These changes increase the vulnerability and risks facing communities in tropical and subtropical regions, with consequences for many coastal communities (Cross-Chapter Box 12 in Chapter 5). These impacts are being amplified by steadily rising sea levels (Chapter 3, Section 3.3.9) and intensifying storms (Chapter 3, Section 3.4.4.3). The intensive area required for the production of bioenergy, combined with increasing water stress, puts pressure on food prices (Cross-Chapter Box 6 in Chapter 3), driving elevated rates of food insecurity, hunger and poverty (Chapter 4, Section 4.3.2; Cross-Chapter Box 6 in Chapter 3; Cross-Chapter Box 11 in Chapter 4). Crop yields decline significantly in the tropics, leading to prolonged famines in some African countries (Chapter 3, Section 3.4; Chapter 4, Section 4.3.2). Food trumps environment in terms of importance in most countries, with the result that natural ecosystems decrease in abundance, owing to climate change and land-use change (Cross-Chapter Box 7 in Chapter 3). The ability to implement adaptive action to prevent the loss of ecosystems is hindered under the circumstances and is consequently minimal (Chapter 3, Sections 3.3.6 and 3.4.4.10). Many natural ecosystems, in particular in the Mediterranean, are lost because of the combined effects of climate change and land-use change, and extinction rates increase greatly (Chapter 3, Section 3.4 and Box 3.2).</p> <p>By 2100, warming has decreased but is still stronger than 1.5°C, and the yields of some tropical crops are recovering (Chapter 3, Section 3.4.3). Several of the remaining natural ecosystems experience irreversible climate change-related damages whilst others have been lost to land-use change, with very rapid increases in the rate of species extinctions (Chapter 3, Section 3.4; Cross-Chapter Box 7 in Chapter 3; Cross-Chapter Box 11 in Chapter 4). Migration, forced displacement, and loss of identity are extensive in some countries, reversing some achievements in sustainable development and human security (Chapter 5, Section 5.3.2). Aggregate economic impacts of climate change damage are small, but the loss in ecosystem services creates large economic losses (Chapter 4, Sections 4.3.2 and 4.3.3). The health and well-being of people generally decrease from 2020, while the levels of poverty and disadvantage increase considerably (Chapter 5, Section 5.2.1).</p>
<p>Scenario 3 [one possible storyline among worst-case scenarios]:</p> <p>Mitigation: uncoordinated action, major actions late in the 21st century, 3°C of warming in 2100</p> <p>Internal climate variability: unusual (ca. 10%) best-case scenario for one decade, followed by normal internal climate variability</p>	<p>In 2020, despite past pledges, the international support for the Paris Agreement starts to wane. In the years that follow, CO₂ emissions are reduced at the local and national level but efforts are limited and not always successful.</p> <p>Radiative forcing increases and, due to chance, the most extreme events tend to happen in less populated regions and thus do not increase global concerns. Nonetheless, there are more frequent heatwaves in several cities and less snow in mountain resorts in the Alps, Rockies and Andes (Chapter 3, Section 3.3). Global warming of 1.5°C is reached by 2030 but no major changes in policies occur. Starting with an intense El Niño–La Niña phase in the 2030s, several catastrophic years occur while global warming starts to approach 2°C. There are major heatwaves on all continents, with deadly consequences in tropical regions and Asian megacities, especially for those ill-equipped for protecting themselves and their communities from the effects of extreme temperatures (Chapter 3, Sections 3.3.1, 3.3.2 and 3.4.8). Droughts occur in regions bordering the Mediterranean Sea, central North America, the Amazon region and southern Australia, some of which are due to natural variability and others to enhanced greenhouse gas forcing (Chapter 3, Section 3.3.4; Chapter 4, Section 4.3.2; Cross-Chapter Box 11 in Chapter 4). Intense flooding occurs in high-latitude and tropical regions, in particular in Asia, following increases in heavy precipitation events (Chapter 3, Section 3.3.3). Major ecosystems (coral reefs, wetlands, forests) are destroyed over that period (Chapter 3, Section 3.4), with massive disruption to local livelihoods (Chapter 5, Section 5.2.2 and Box 5.3; Cross-Chapter Box 12 in Chapter 5). An unprecedented drought leads to large impacts on the Amazon rainforest (Chapter 3, Sections 3.3.4 and 3.4), which is also affected by deforestation (Chapter 2). A hurricane with intense rainfall and associated with high storm surges (Chapter 3, Section 3.3.6) destroys a large part of Miami. A two-year drought in the Great Plains in the USA and a concomitant drought in eastern Europe and Russia decrease global crop production (Chapter 3, Section 3.3.4), resulting in major increases in food prices and eroding food security. Poverty levels increase to a very large scale, and the risk and incidence of starvation increase considerably as food stores dwindle in most countries; human health suffers (Chapter 3, Section 3.4.6.1; Chapter 4, Sections 4.3.2 and 4.4.3; Chapter 5, Section 5.2.1).</p> <p>There are high levels of public unrest and political destabilization due to the increasing climatic pressures, resulting in some countries becoming dysfunctional (Chapter 4, Sections 4.4.1 and 4.4.2). The main countries responsible for the CO₂ emissions design rapidly conceived mitigation plans and try to install plants for carbon capture and storage, in some cases without sufficient prior testing (Chapter 4, Section 4.3.6). Massive investments in renewable energy often happen too late and are uncoordinated; energy prices soar as a result of the high demand and lack of infrastructure. In some cases, demand cannot be met, leading to further delays. Some countries propose to consider sulphate-aerosol based Solar Radiation Modification (SRM) (Chapter 4, Section 4.3.8); however, intensive international negotiations on the topic take substantial time and are inconclusive because of overwhelming concerns about potential impacts on monsoon rainfall and risks in case of termination (Cross-Chapter Box 10 in Chapter 5). Global and regional temperatures continue to increase strongly while mitigation solutions are being developed and implemented.</p>

Cross-Chapter Box 8 (continued)

Cross-Chapter Box 8, Table 2 (continued)

<p>Scenario 3 [one possible storyline among worst-case scenarios]:</p> <p>Mitigation: uncoordinated action, major actions late in the 21st century, 3°C of warming in 2100</p> <p>Internal climate variability: unusual (ca. 10%) best-case scenario for one decade, followed by normal internal climate variability</p>	<p>Global mean warming reaches 3°C by 2100 but is not yet stabilized despite major decreases in yearly CO₂ emissions, as a net zero CO₂ emissions budget could not yet be achieved and because of the long lifetime of CO₂ concentrations (Chapters 1, 2 and 3). The world as it was in 2020 is no longer recognizable, with decreasing life expectancy, reduced outdoor labour productivity, and lower quality of life in many regions because of too frequent heatwaves and other climate extremes (Chapter 4, Section 4.3.3). Droughts and stress on water resources renders agriculture economically unviable in some regions (Chapter 3, Section 3.4; Chapter 4, Section 4.3.2) and contributes to increases in poverty (Chapter 5, Section 5.2.1; Cross-Chapter Box 12 in Chapter 5). Progress on the sustainable development goals is largely undone and poverty rates reach new highs (Chapter 5, Section 5.2.3). Major conflicts take place (Chapter 3, Section 3.4.9.6; Chapter 5, Section 5.2.1). Almost all ecosystems experience irreversible impacts, species extinction rates are high in all regions, forest fires escalate, and biodiversity strongly decreases, resulting in extensive losses to ecosystem services. These losses exacerbate poverty and reduce quality of life (Chapter 3, Section 3.4; Chapter 4, Section 4.3.2). Life for many indigenous and rural groups becomes untenable in their ancestral lands (Chapter 4, Box 4.3; Cross-Chapter Box 12 in Chapter 5). The retreat of the West Antarctic ice sheet accelerates (Chapter 3, Sections 3.3 and 3.6), leading to more rapid sea level rise (Chapter 3, Section 3.3.9; Chapter 4, Section 4.3.2). Several small island states give up hope of survival in their locations and look to an increasingly fragmented global community for refuge (Chapter 3, Box 3.5; Cross-Chapter Box 12 in Chapter 5). Aggregate economic damages are substantial, owing to the combined effects of climate changes, political instability, and losses of ecosystem services (Chapter 4, Sections 4.4.1 and 4.4.2; Chapter 3, Box 3.6 and Section 3.5.2.4). The general health and well-being of people is substantially reduced compared to the conditions in 2020 and continues to worsen over the following decades (Chapter 5, Section 5.2.3).</p>
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Frequently Asked Questions

FAQ 3.1 | What are the Impacts of 1.5°C and 2°C of Warming?

Summary: *The impacts of climate change are being felt in every inhabited continent and in the oceans. However, they are not spread uniformly across the globe, and different parts of the world experience impacts differently. An average warming of 1.5°C across the whole globe raises the risk of heatwaves and heavy rainfall events, amongst many other potential impacts. Limiting warming to 1.5°C rather than 2°C can help reduce these risks, but the impacts the world experiences will depend on the specific greenhouse gas emissions 'pathway' taken. The consequences of temporarily overshooting 1.5°C of warming and returning to this level later in the century, for example, could be larger than if temperature stabilizes below 1.5°C. The size and duration of an overshoot will also affect future impacts.*

Human activity has warmed the world by about 1°C since pre-industrial times, and the impacts of this warming have already been felt in many parts of the world. This estimate of the increase in global temperature is the average of many thousands of temperature measurements taken over the world's land and oceans. Temperatures are not changing at the same speed everywhere, however: warming is strongest on continents and is particularly strong in the Arctic in the cold season and in mid-latitude regions in the warm season. This is due to self-amplifying mechanisms, for instance due to snow and ice melt reducing the reflectivity of solar radiation at the surface, or soil drying leading to less evaporative cooling in the interior of continents. This means that some parts of the world have already experienced temperatures greater than 1.5°C above pre-industrial levels.

Extra warming on top of the approximately 1°C we have seen so far would amplify the risks and associated impacts, with implications for the world and its inhabitants. This would be the case even if the global warming is held at 1.5°C, just half a degree above where we are now, and would be further amplified at 2°C of global warming. Reaching 2°C instead of 1.5°C of global warming would lead to substantial warming of extreme hot days in all land regions. It would also lead to an increase in heavy rainfall events in some regions, particularly in the high latitudes of the Northern Hemisphere, potentially raising the risk of flooding. In addition, some regions, such as the Mediterranean, are projected to become drier at 2°C versus 1.5°C of global warming. The impacts of any additional warming would also include stronger melting of ice sheets and glaciers, as well as increased sea level rise, which would continue long after the stabilization of atmospheric CO₂ concentrations.

Change in climate means and extremes have knock-on effects for the societies and ecosystems living on the planet. Climate change is projected to be a poverty multiplier, which means that its impacts are expected to make the poor poorer and the total number of people living in poverty greater. The 0.5°C rise in global temperatures that we have experienced in the past 50 years has contributed to shifts in the distribution of plant and animal species, decreases in crop yields and more frequent wildfires. Similar changes can be expected with further rises in global temperature.

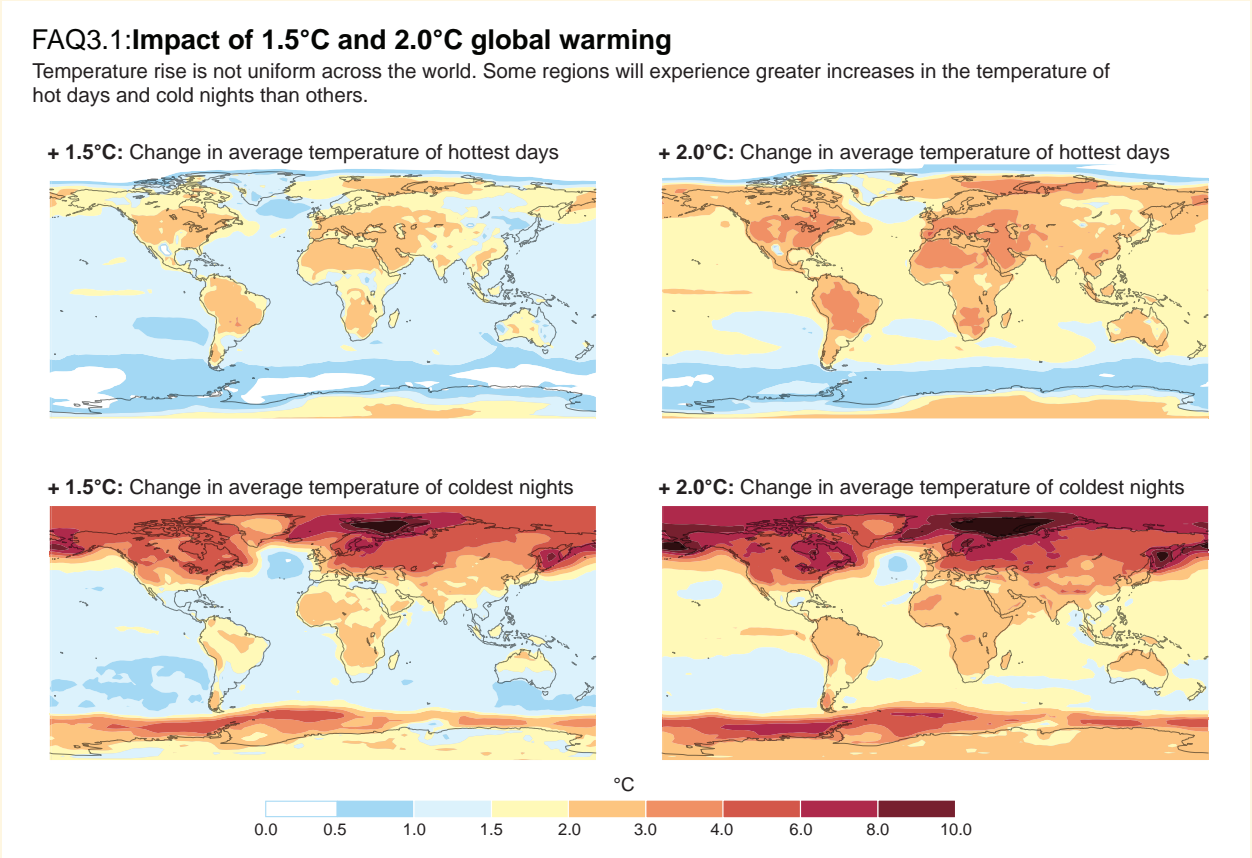
Essentially, the lower the rise in global temperature above pre-industrial levels, the lower the risks to human societies and natural ecosystems. Put another way, limiting warming to 1.5°C can be understood in terms of 'avoided impacts' compared to higher levels of warming. Many of the impacts of climate change assessed in this report have lower associated risks at 1.5°C compared to 2°C.

Thermal expansion of the ocean means sea level will continue to rise even if the increase in global temperature is limited to 1.5°C, but this rise would be lower than in a 2°C warmer world. Ocean acidification, the process by which excess CO₂ is dissolving into the ocean and increasing its acidity, is expected to be less damaging in a world where CO₂ emissions are reduced and warming is stabilized at 1.5°C compared to 2°C. The persistence of coral reefs is greater in a 1.5°C world than that of a 2°C world, too.

The impacts of climate change that we experience in future will be affected by factors other than the change in temperature. The consequences of 1.5°C of warming will additionally depend on the specific greenhouse gas emissions 'pathway' that is followed and the extent to which adaptation can reduce vulnerability. This IPCC Special Report uses a number of 'pathways' to explore different possibilities for limiting global warming to 1.5°C above pre-industrial levels. One type of pathway sees global temperature stabilize at, or just below, 1.5°C. Another sees global temperature temporarily exceed 1.5°C before declining later in the century (known as an 'overshoot' pathway).

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Such pathways would have different associated impacts, so it is important to distinguish between them for planning adaptation and mitigation strategies. For example, impacts from an overshoot pathway could be larger than impacts from a stabilization pathway. The size and duration of an overshoot would also have consequences for the impacts the world experiences. For instance, pathways that overshoot 1.5°C run a greater risk of passing through ‘tipping points’, thresholds beyond which certain impacts can no longer be avoided even if temperatures are brought back down later on. The collapse of the Greenland and Antarctic ice sheets on the time scale of centuries and millennia is one example of a tipping point.



FAQ 3.1, Figure 1 | Temperature change is not uniform across the globe. Projected changes are shown for the average temperature of the annual hottest day (top) and the annual coldest night (bottom) with 1.5°C of global warming (left) and 2°C of global warming (right) compared to pre-industrial levels.

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4

Strengthening and Implementing the Global Response

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Executive Summary

Limiting warming to 1.5°C above pre-industrial levels would require transformative systemic change, integrated with sustainable development. Such change would require the upscaling and acceleration of the implementation of far-reaching, multilevel and cross-sectoral climate mitigation and addressing barriers. Such systemic change would need to be linked to complementary adaptation actions, including transformational adaptation, especially for pathways that temporarily overshoot 1.5°C (*medium evidence, high agreement*) {Chapter 2, Chapter 3, 4.2.1, 4.4.5, 4.5}. Current national pledges on mitigation and adaptation are not enough to stay below the Paris Agreement temperature limits and achieve its adaptation goals. While transitions in energy efficiency, carbon intensity of fuels, electrification and land-use change are underway in various countries, limiting warming to 1.5°C will require a greater scale and pace of change to transform energy, land, urban and industrial systems globally. {4.3, 4.4, Cross-Chapter Box 9 in this Chapter}

Although multiple communities around the world are demonstrating the possibility of implementation consistent with 1.5°C pathways {Boxes 4.1-4.10}, very few countries, regions, cities, communities or businesses can currently make such a claim (*high confidence*). To strengthen the global response, almost all countries would need to significantly raise their level of ambition. Implementation of this raised ambition would require enhanced institutional capabilities in all countries, including building the capability to utilize indigenous and local knowledge (*medium evidence, high agreement*). In developing countries and for poor and vulnerable people, implementing the response would require financial, technological and other forms of support to build capacity, for which additional local, national and international resources would need to be mobilized (*high confidence*). However, public, financial, institutional and innovation capabilities currently fall short of implementing far-reaching measures at scale in all countries (*high confidence*). Transnational networks that support multilevel climate action are growing, but challenges in their scale-up remain. {4.4.1, 4.4.2, 4.4.4, 4.4.5, Box 4.1, Box 4.2, Box 4.7}

Adaptation needs will be lower in a 1.5°C world compared to a 2°C world (*high confidence*) {Chapter 3; Cross-Chapter Box 11 in this chapter}. Learning from current adaptation practices and strengthening them through adaptive governance {4.4.1}, lifestyle and behavioural change {4.4.3} and innovative financing mechanisms {4.4.5} can help their mainstreaming within sustainable development practices. Preventing maladaptation, drawing on bottom-up approaches {Box 4.6} and using indigenous knowledge {Box 4.3} would effectively engage and protect vulnerable people and communities. While adaptation finance has increased quantitatively, significant further expansion would be needed to adapt to 1.5°C. Qualitative gaps in the distribution of adaptation finance, readiness to absorb resources, and monitoring mechanisms undermine the potential of adaptation finance to reduce impacts. {Chapter 3, 4.4.2, 4.4.5, 4.6}

System Transitions

The energy system transition that would be required to limit global warming to 1.5°C above pre-industrial conditions is underway in many sectors and regions around the world (*medium evidence, high agreement*). The political, economic, social and technical feasibility of solar energy, wind energy and electricity storage technologies has improved dramatically over the past few years, while that of nuclear energy and carbon dioxide capture and storage (CCS) in the electricity sector have not shown similar improvements. {4.3.1}

Electrification, hydrogen, bio-based feedstocks and substitution, and, in several cases, carbon dioxide capture, utilization and storage (CCUS) would lead to the deep emissions reductions required in energy-intensive industries to limit warming to 1.5°C. However, those options are limited by institutional, economic and technical constraints, which increase financial risks to many incumbent firms (*medium evidence, high agreement*). Energy efficiency in industry is more economically feasible and helps enable industrial system transitions but would have to be complemented with greenhouse gas (GHG)-neutral processes or carbon dioxide removal (CDR) to make energy-intensive industries consistent with 1.5°C (*high confidence*). {4.3.1, 4.3.4}

Global and regional land-use and ecosystems transitions and associated changes in behaviour that would be required to limit warming to 1.5°C can enhance future adaptation and land-based agricultural and forestry mitigation potential. Such transitions could, however, carry consequences for livelihoods that depend on agriculture and natural resources {4.3.2, Cross-Chapter Box 6 in Chapter 3}. Alterations of agriculture and forest systems to achieve mitigation goals could affect current ecosystems and their services and potentially threaten food, water and livelihood security. While this could limit the social and environmental feasibility of land-based mitigation options, careful design and implementation could enhance their acceptability and support sustainable development objectives (*medium evidence, medium agreement*). {4.3.2, 4.5.3}

Changing agricultural practices can be an effective climate adaptation strategy. A diversity of adaptation options exists, including mixed crop-livestock production systems which can be a cost-effective adaptation strategy in many global agriculture systems (*robust evidence, medium agreement*). Improving irrigation efficiency could effectively deal with changing global water endowments, especially if achieved via farmers adopting new behaviours and water-efficient practices rather than through large-scale infrastructural interventions (*medium evidence, medium agreement*). Well-designed adaptation processes such as community-based adaptation can be effective depending upon context and levels of vulnerability. {4.3.2, 4.5.3}

Improving the efficiency of food production and closing yield gaps have the potential to reduce emissions from agriculture, reduce pressure on land, and enhance food security and future

mitigation potential (*high confidence*). Improving productivity of existing agricultural systems generally reduces the emissions intensity of food production and offers strong synergies with rural development, poverty reduction and food security objectives, but options to reduce absolute emissions are limited unless paired with demand-side measures. Technological innovation including biotechnology, with adequate safeguards, could contribute to resolving current feasibility constraints and expand the future mitigation potential of agriculture. {4.3.2, 4.4.4}

Shifts in dietary choices towards foods with lower emissions and requirements for land, along with reduced food loss and waste, could reduce emissions and increase adaptation options (*high confidence*). Decreasing food loss and waste and changing dietary behaviour could result in mitigation and adaptation (*high confidence*) by reducing both emissions and pressure on land, with significant co-benefits for food security, human health and sustainable development {4.3.2, 4.4.5, 4.5.2, 4.5.3, 5.4.2}, but evidence of successful policies to modify dietary choices remains limited.

Mitigation and Adaptation Options and Other Measures

A mix of mitigation and adaptation options implemented in a participatory and integrated manner can enable rapid, systemic transitions – in urban and rural areas – that are necessary elements of an accelerated transition consistent with limiting warming to 1.5°C. Such options and changes are most effective when aligned with economic and sustainable development, and when local and regional governments are supported by national governments {4.3.3, 4.4.1, 4.4.3}. Various mitigation options are expanding rapidly across many geographies. Although many have development synergies, not all income groups have so far benefited from them. Electrification, end-use energy efficiency and increased share of renewables, amongst other options, are lowering energy use and decarbonizing energy supply in the built environment, especially in buildings. Other rapid changes needed in urban environments include demotorization and decarbonization of transport, including the expansion of electric vehicles, and greater use of energy-efficient appliances (*medium evidence, high agreement*). Technological and social innovations can contribute to limiting warming to 1.5°C, for example, by enabling the use of smart grids, energy storage technologies and general-purpose technologies, such as information and communication technology (ICT) that can be deployed to help reduce emissions. Feasible adaptation options include green infrastructure, resilient water and urban ecosystem services, urban and peri-urban agriculture, and adapting buildings and land use through regulation and planning (*medium evidence, medium to high agreement*). {4.3.3, 4.4.3, 4.4.4}

Synergies can be achieved across systemic transitions through several overarching adaptation options in rural and urban areas. Investments in health, social security and risk sharing and spreading are cost-effective adaptation measures with high potential for scaling up (*medium evidence, medium to high agreement*). Disaster risk management and education-based adaptation have lower prospects of scalability and cost-effectiveness (*medium evidence, high agreement*) but are critical for building adaptive capacity. {4.3.5, 4.5.3}

Converging adaptation and mitigation options can lead to synergies and potentially increase cost-effectiveness, but multiple trade-offs can limit the speed of and potential for scaling up. Many examples of synergies and trade-offs exist in all sectors and system transitions. For instance, sustainable water management (*high evidence, medium agreement*) and investment in green infrastructure (*medium evidence, high agreement*) to deliver sustainable water and environmental services and to support urban agriculture are less cost-effective than other adaptation options but can help build climate resilience. Achieving the governance, finance and social support required to enable these synergies and to avoid trade-offs is often challenging, especially when addressing multiple objectives, and attempting appropriate sequencing and timing of interventions. {4.3.2, 4.3.4, 4.4.1, 4.5.2, 4.5.3, 4.5.4}

Though CO₂ dominates long-term warming, the reduction of warming short-lived climate forcers (SLCFs), such as methane and black carbon, can in the short term contribute significantly to limiting warming to 1.5°C above pre-industrial levels. Reductions of black carbon and methane would have substantial co-benefits (*high confidence*), including improved health due to reduced air pollution. This, in turn, enhances the institutional and socio-cultural feasibility of such actions. Reductions of several warming SLCFs are constrained by economic and social feasibility (*low evidence, high agreement*). As they are often co-emitted with CO₂, achieving the energy, land and urban transitions necessary to limit warming to 1.5°C would see emissions of warming SLCFs greatly reduced. {2.3.3.2, 4.3.6}

Most CDR options face multiple feasibility constraints, which differ between options, limiting the potential for any single option to sustainably achieve the large-scale deployment required in the 1.5°C-consistent pathways described in Chapter 2 (*high confidence*). Those 1.5°C pathways typically rely on bioenergy with carbon capture and storage (BECCS), afforestation and reforestation (AR), or both, to neutralize emissions that are expensive to avoid, or to draw down CO₂ emissions in excess of the carbon budget {Chapter 2}. Though BECCS and AR may be technically and geophysically feasible, they face partially overlapping yet different constraints related to land use. The land footprint per tonne of CO₂ removed is higher for AR than for BECCS, but given the low levels of current deployment, the speed and scales required for limiting warming to 1.5°C pose a considerable implementation challenge, even if the issues of public acceptance and absence of economic incentives were to be resolved (*high agreement, medium evidence*). The large potential of afforestation and the co-benefits if implemented appropriately (e.g., on biodiversity and soil quality) will diminish over time, as forests saturate (*high confidence*). The energy requirements and economic costs of direct air carbon capture and storage (DACCS) and enhanced weathering remain high (*medium evidence, medium agreement*). At the local scale, soil carbon sequestration has co-benefits with agriculture and is cost-effective even without climate policy (*high confidence*). Its potential feasibility and cost-effectiveness at the global scale appears to be more limited. {4.3.7}

Uncertainties surrounding solar radiation modification (SRM) measures constrain their potential deployment. These uncertainties include: technological immaturity; limited physical

understanding about their effectiveness to limit global warming; and a weak capacity to govern, legitimize, and scale such measures. Some recent model-based analysis suggests SRM would be effective but that it is too early to evaluate its feasibility. Even in the uncertain case that the most adverse side-effects of SRM can be avoided, public resistance, ethical concerns and potential impacts on sustainable development could render SRM economically, socially and institutionally undesirable (*low agreement, medium evidence*). {4.3.8, Cross-Chapter Box 10 in this chapter}

Enabling Rapid and Far-Reaching Change

The speed of transitions and of technological change required to limit warming to 1.5°C above pre-industrial levels has been observed in the past within specific sectors and technologies {4.2.2.1}. But the geographical and economic scales at which the required rates of change in the energy, land, urban, infrastructure and industrial systems would need to take place are larger and have no documented historic precedent (*limited evidence, medium agreement*). To reduce inequality and alleviate poverty, such transformations would require more planning and stronger institutions (including inclusive markets) than observed in the past, as well as stronger coordination and disruptive innovation across actors and scales of governance. {4.3, 4.4}

Governance consistent with limiting warming to 1.5°C and the political economy of adaptation and mitigation can enable and acceleratesystemstransitions,behaviouralchange,innovationand technology deployment (*medium evidence, medium agreement*). For 1.5°C-consistent actions, an effective governance framework would include: accountable multilevel governance that includes non-state actors, such as industry, civil society and scientific institutions; coordinated sectoral and cross-sectoral policies that enable collaborative multi-stakeholder partnerships; strengthened global-to-local financial architecture that enables greater access to finance and technology; addressing climate-related trade barriers; improved climate education and greater public awareness; arrangements to enable accelerated behaviour change; strengthened climate monitoring and evaluation systems; and reciprocal international agreements that are sensitive to equity and the Sustainable Development Goals (SDGs). System transitions can be enabled by enhancing the capacities of public, private and financial institutions to accelerate climate change policy planning and implementation, along with accelerated technological innovation, deployment and upkeep. {4.4.1, 4.4.2, 4.4.3, 4.4.4}

Behaviour change and demand-side management can significantly reduce emissions, substantially limiting the reliance on CDR to limit warming to 1.5°C {Chapter 2, 4.4.3}. Political and financial stakeholders may find climate actions more cost-effective and socially acceptable if multiple factors affecting behaviour are considered, including aligning these actions with people's core values (*medium evidence, high agreement*). Behaviour- and lifestyle-related measures and demand-side management have already led to emission reductions around the world and can enable significant future reductions (*high confidence*). Social innovation through bottom-

up initiatives can result in greater participation in the governance of systems transitions and increase support for technologies, practices and policies that are part of the global response to limit warming to 1.5°C. {Chapter 2, 4.4.1, 4.4.3, Figure 4.3}

This rapid and far-reaching response required to keep warming below 1.5°C and enhance the capacity to adapt to climate risks would require large increases of investments in low-emission infrastructure and buildings, along with a redirection of financial flows towards low-emission investments (*robust evidence, high agreement*). An estimated mean annual incremental investment of around 1.5% of global gross fixed capital formation (GFCF) for the energy sector is indicated between 2016 and 2035, as well as about 2.5% of global GFCF for other development infrastructure that could also address SDG implementation. Though quality policy design and effective implementation may enhance efficiency, they cannot fully substitute for these investments. {2.5.2, 4.2.1, 4.4.5}

Enabling this investment requires the mobilization and better integration of a range of policy instruments that include the reduction of socially inefficient fossil fuel subsidy regimes and innovative price and non-price national and international policy instruments. These would need to be complemented by de-risking financial instruments and the emergence of long-term low-emission assets. These instruments would aim to reduce the demand for carbon-intensive services and shift market preferences away from fossil fuel-based technology. Evidence and theory suggest that carbon pricing alone, in the absence of sufficient transfers to compensate their unintended distributional cross-sector, cross-nation effects, cannot reach the incentive levels needed to trigger system transitions (*robust evidence, medium agreement*). But, embedded in consistent policy packages, they can help mobilize incremental resources and provide flexible mechanisms that help reduce the social and economic costs of the triggering phase of the transition (*robust evidence, medium agreement*). {4.4.3, 4.4.4, 4.4.5}

Increasing evidence suggests that a climate-sensitive realignment of savings and expenditure towards low-emission, climate-resilient infrastructure and services requires an evolution of global and national financial systems. Estimates suggest that, in addition to climate-friendly allocation of public investments, a potential redirection of 5% to 10% of the annual capital revenues¹ is necessary for limiting warming to 1.5°C {4.4.5, Table 1 in Box 4.8}. This could be facilitated by a change of incentives for private day-to-day expenditure and the redirection of savings from speculative and precautionary investments towards long-term productive low-emission assets and services. This implies the mobilization of institutional investors and mainstreaming of climate finance within financial and banking system regulation. Access by developing countries to low-risk and low-interest finance through multilateral and national development banks would have to be facilitated (*medium evidence, high agreement*). New forms of public-private partnerships may be needed with multilateral, sovereign and sub-sovereign guarantees to de-risk climate-friendly investments, support new business models for small-scale enterprises and help households with limited access to capital. Ultimately, the aim is to

¹ Annual capital revenues are paid interests plus an increase of asset value.

promote a portfolio shift towards long-term low-emission assets that would help redirect capital away from potentially stranded assets (*medium evidence, medium agreement*). {4.4.5}

Knowledge Gaps

Knowledge gaps around implementing and strengthening the global response to climate change would need to be urgently resolved if the transition to a 1.5°C world is to become reality.

Remaining questions include: how much can be realistically expected from innovation and behavioural and systemic political and economic changes in improving resilience, enhancing adaptation and reducing GHG emissions? How can rates of changes be accelerated and scaled up? What is the outcome of realistic assessments of mitigation and adaptation land transitions that are compliant with sustainable development, poverty eradication and addressing inequality? What are life-cycle emissions and prospects of early-stage CDR options? How can climate and sustainable development policies converge, and how can they be organised within a global governance framework and financial system, based on principles of justice and ethics (including 'common but differentiated responsibilities and respective capabilities' (CBDR-RC)), reciprocity and partnership? To what extent would limiting warming to 1.5°C require a harmonization of macro-financial and fiscal policies, which could include financial regulators such as central banks? How can different actors and processes in climate governance reinforce each other, and hedge against the fragmentation of initiatives? {4.1, 4.3.7, 4.4.1, 4.4.5, 4.6}

4.1 Accelerating the Global Response to Climate Change

This chapter discusses how the global economy and socio-technical and socio-ecological systems can transition to 1.5°C-consistent pathways and adapt to warming of 1.5°C above pre-industrial levels. In the context of systemic transitions, the chapter assesses adaptation and mitigation options, including carbon dioxide removal (CDR), and potential solar radiation modification (SRM) remediative measures (Section 4.3), as well as the enabling conditions that would be required for implementing the rapid and far-reaching global response of limiting warming to 1.5°C (Section 4.4), and render the options more or less feasible (Section 4.5).

The impacts of a 1.5°C-warmer world, while less than in a 2°C-warmer world, would require complementary adaptation and development action, typically at local and national scale. From a mitigation perspective, 1.5°C-consistent pathways require immediate action on a greater and global scale so as to achieve net zero emissions by mid-century, or earlier (Chapter 2). This chapter and Chapter 5 highlight the potential that combined mitigation, development and poverty reduction offer for accelerated decarbonization.

The global context is an increasingly interconnected world, with the human population growing from the current 7.6 billion to over 9 billion by mid-century (UN DESA, 2017). There has been a consistent growth of global economic output, wealth and trade with a significant reduction in extreme poverty. These trends could continue for the next few decades (Burt et al., 2014), potentially supported by new and disruptive information and communication, and nano- and bio-technologies. However, these trends co-exist with rising inequality (Piketty, 2014), exclusion and social stratification, and regions locked in poverty traps (Deaton, 2013) that could fuel social and political tensions.

The aftermath of the 2008 financial crisis generated a challenging environment in which leading economists have issued repeated alerts about the 'discontents of globalisation' (Stiglitz, 2002), 'depression economics' (Krugman, 2009), an excessive reliance of export-led development strategies (Rajan, 2011), and risks of 'secular stagnation' due to the 'saving glut' that slows down the flow of global savings towards productive 1.5°C-consistent investments (Summers, 2016). Each of these affects the implementation of both 1.5°C-consistent pathways and sustainable development (Chapter 5).

The range of mitigation and adaptation actions that can be deployed in the short run are well-known: for example, low-emission technologies, new infrastructure, and energy efficiency measures in buildings, industry and transport; transformation of fiscal structures; reallocation of investments and human resources towards low-emission assets; sustainable land and water management; ecosystem restoration; enhancement of adaptive capacities to climate risks and impacts; disaster risk management; research and development; and mobilization of new, traditional and indigenous knowledge.

The convergence of short-term development co-benefits from mitigation and adaptation to address 'everyday development failures'

(e.g., institutions, market structures and political processes) (Hallegatte et al., 2016; Pelling et al., 2018) could enhance the adaptive capacity of key systems at risk (e.g., water, energy, food, biodiversity, urban, regional and coastal systems) to 1.5°C climate impacts (Chapter 3). The issue is whether aligning 1.5°C-consistent pathways with the Sustainable Development Goals (SDGs) will secure support for accelerated change and a new growth cycle (Stern, 2013, 2015). It is difficult to imagine how a 1.5°C world would be attained unless the SDG on cities and sustainable urbanization is achieved in developing countries (Revi, 2016), or without reforms in the global financial intermediation system.

Unless affordable and environmentally and socially acceptable CDR becomes feasible and available at scale well before 2050, 1.5°C-consistent pathways will be difficult to realize, especially in overshoot scenarios. The social costs and benefits of 1.5°C-consistent pathways depend on the depth and timing of policy responses and their alignment with short term and long-term development objectives, through policy packages that bring together a diversity of policy instruments, including public investment (Grubb et al., 2014; Winkler and Dubash, 2015; Campiglio, 2016).

Whatever its potential long-term benefits, a transition to a 1.5°C world may suffer from a lack of broad political and public support, if it exacerbates existing short-term economic and social tensions, including unemployment, poverty, inequality, financial tensions, competitiveness issues and the loss of economic value of carbon-intensive assets (Mercure et al., 2018). The challenge is therefore how to strengthen climate policies without inducing economic collapse or hardship, and to make them contribute to reducing some of the 'fault lines' of the world economy (Rajan, 2011).

This chapter reviews literature addressing the alignment of climate with other public policies (e.g., fiscal, trade, industrial, monetary, urban planning, infrastructure, and innovation) and with a greater access to basic needs and services, defined by the SDGs. It also reviews how de-risking low-emission investments and the evolution of the financial intermediation system can help reduce the 'savings glut' (Arezki et al., 2016) and the gap between cash balances and long-term assets (Aglietta et al., 2015b) to support more sustainable and inclusive growth.

As the transitions associated with 1.5°C-consistent pathways require accelerated and coordinated action, in multiple systems across all world regions, they are inherently exposed to risks of freeriding and moral hazards. A key governance challenge is how the convergence of voluntary domestic policies can be organized via aligned global, national and sub-national governance, based on reciprocity (Ostrom and Walker, 2005) and partnership (UN, 2016), and how different actors and processes in climate governance can reinforce each other to enable this (Gupta, 2014; Andonova et al., 2017). The emergence of polycentric sources of climate action and transnational and subnational networks that link these efforts (Abbott, 2012) offer the opportunity to experiment and learn from different approaches, thereby accelerating approaches led by national governments (Cole, 2015; Jordan et al., 2015).

Section 4.2 of this chapter outlines existing rates of change and attributes of accelerated change. Section 4.3 identifies global systems, and their components, that offer options for this change. Section 4.4 documents the enabling conditions that influence the feasibility of those options, including economic, financial and policy instruments that

could trigger the transition to 1.5°C-consistent pathways. Section 4.5 assesses mitigation and adaptation options for feasibility, strategies for implementation and synergies and trade-offs between mitigation and adaptation.

4.2 Pathways Compatible with 1.5°C: Starting Points for Strengthening Implementation

4.2.1 Implications for Implementation of 1.5°C-Consistent Pathways

The 1.5°C-consistent pathways assessed in Chapter 2 form the basis for the feasibility assessment in section 4.5. A wide range of 1.5°C-consistent pathways from integrated assessment modelling (IAM), supplemented by other literature, are assessed in Chapter 2 (Sections 2.1, 2.3, 2.4, and 2.5). The most common feature shared by these pathways is their requirement for faster and more radical changes compared to 2°C and higher warming pathways.

A variety of 1.5°C-consistent technological options and policy targets is identified in the assessed modelling literature (Sections 2.3, 2.4, 2.5). These technology and policy options include energy demand reduction, greater penetration of low-emission and carbon-free technologies as well as electrification of transport and industry, and reduction of

land-use change. Both the detailed integrated modelling pathway literature and a number of broader sectoral and bottom-up studies provide examples of how these sectoral technological and policy characteristics can be broken down sectorally for 1.5°C-consistent pathways (see Table 4.1).

Both the integrated pathway literature and the sectoral studies agree on the need for rapid transitions in the production and use of energy across various sectors, to be consistent with limiting global warming to 1.5°C. The pace of these transitions is particularly significant for the supply mix and electrification (Table 4.1). Individual, sectoral studies may show higher rates of change compared to IAMs (Figueres et al., 2017; Rockström et al., 2017; WBCSD, 2017; Kuramochi et al., 2018). These trends and transformation patterns create opportunities and challenges for both mitigation and adaptation (Sections 4.2.1.1 and 4.2.1.2) and have significant implications for the assessment of feasibility and enablers, including governance, institutions, and policy instruments addressed in Sections 4.3 and 4.4.

Table 4.1 | Sectoral indicators of the pace of transformation in 1.5°C-consistent pathways, based on selected integrated pathways assessed in Chapter 2 (from the scenario database) and several other studies reviewed in Chapter 2 that assess mitigation transitions consistent with limiting warming to 1.5°C. Values for '1.5°C-no or -low-OS' and '1.5°C-high-OS' indicate the median and the interquartile ranges for 1.5°C scenarios. If a number in square brackets is indicated, this is the number of scenarios for this indicator. S1, S2, S5 and LED represent the four illustrative pathway archetypes selected for this assessment (see Chapter 2, Section 2.1 and Supplementary Material 4.SM.1 for detailed description).

Pathways		Number of scenarios	Energy		Buildings	Transport		Industry
			Share of renewables in primary energy [%]	Share of renewables in electricity [%]	Change in energy demand for buildings (2010 baseline) [%]	Share of low-carbon fuels (electricity, hydrogen and biofuel) in transport [%]	Share of electricity in transport [%]	Industrial emissions reductions (2010 baseline) [%]
IAM Pathways 2030	1.5°C-no or low-OS	50	29 (37; 26)	54 (65; 47)	0 (7; -7) [42]	12 (18; 9) [29]	5 (7; 3) [49]	42 (55; 34) [42]
	1.5°C-high-OS	35	24 (27; 20)	43 (54; 37)	-17 (-12; -20) [29]	7 (8; 6) [23]	3 (5; 3)	18 (28; -13) [29]
	S1		29	58	-8		4	49
	S2		29	48	-14	5	4	19
	S5		14	25		3	1	
	LED		37	60	30		21	42
Other Studies 2030	Löffler et al. (2017)		46	79				
	IEA (2017c) (ETP)		31	47	2	14	5	22
	IEA (2017g) (WEM)		27	50	-6	17	6	15
IAM Pathways 2050	1.5°C-no or low-OS	50	60 (67; 52)	77 (86; 69)	-17 (3; -36) [42]	55 (66; 35) [29]	23 (29; 17) [49]	79 (91; 67) [42]
	1.5°C-high-OS	35	62 (68; 47)	82 (88; 64)	-37 (-13; -51) [29]	38 (44; 27) [23]	18 (23; 14)	68 (81; 54) [29]
	S1		58	81	-21		34	74
	S2		53	63	-25	26	23	73
	S5		67	70		53	10	
	LED		73	77	45		59	91
Other Studies 2050	Löffler et al. (2017)		100	100				
	IEA (2017c) (ETP)		58	74	5	55	30	57
	IEA (2017g) (WEM)		47	69	-5	58	32	55

4.2.1.1 Challenges and Opportunities for Mitigation Along the Reviewed Pathways

Greater scale, speed and change in investment patterns. There is agreement in the literature reviewed by Chapter 2 that staying below 1.5°C would entail significantly greater transformation in terms of energy systems, lifestyles and investments patterns compared to 2°C-consistent pathways. Yet there is *limited evidence* and *low agreement* regarding the magnitudes and costs of the investments (Sections 2.5.1, 2.5.2 and 4.4.5). Based on the IAM literature reviewed in Chapter 2, climate policies in line with limiting warming to 1.5°C would require a marked upscaling of supply-side energy system investments between now and mid-century, reaching levels of between 1.6–3.8 trillion USD yr⁻¹ globally with an average of about 3.5 trillion USD yr⁻¹ over 2016–2050 (see Figure 2.27). This can be compared to an average of about 3.0 trillion USD yr⁻¹ over the same period for 2°C-consistent pathways (also in Figure 2.27).

Not only the level of investment but also the type and speed of sectoral transformation would be impacted by the transitions associated with 1.5°C-consistent pathways. IAM literature projects that investments in low-emission energy would overtake fossil fuel investments globally by 2025 in 1.5°C-consistent pathways (Chapter 2, Section 2.5.2). The projected low-emission investments in electricity generation allocations over the period 2016–2050 are: solar (0.09–1.0 trillion USD yr⁻¹), wind (0.1–0.35 trillion USD yr⁻¹), nuclear (0.1–0.25 trillion USD yr⁻¹), and transmission, distribution, and storage (0.3–1.3 trillion USD yr⁻¹). In contrast, investments in fossil fuel extraction and unabated fossil electricity generation along a 1.5°C-consistent pathway are projected to drop by 0.3–0.85 trillion USD yr⁻¹ over the period 2016–2050, with investments in unabated coal generation projected to halt by 2030 in most 1.5°C-consistent pathways (Chapter 2, Section 2.5.2). Estimates of investments in other infrastructure are currently unavailable, but they could be considerably larger in volume than solely those in the energy sector (Section 4.4.5).

Greater policy design and decision-making implications. The 1.5°C-consistent pathways raise multiple challenges for effective policy design and responses to address the scale, speed, and pace of mitigation technology, finance and capacity building needs. These policies and responses would also need to deal with their distributional implications while addressing adaptation to residual climate impacts (see Chapter 5). The available literature indicates that 1.5°C-consistent pathways would require robust, stringent and urgent transformative policy interventions targeting the decarbonization of energy supply, electrification, fuel switching, energy efficiency, land-use change, and lifestyles (Chapter 2, Section 2.5, 4.4.2, 4.4.3). Examples of effective approaches to integrate mitigation with adaptation in the context of sustainable development and to deal with distributional implications proposed in the literature include the utilization of dynamic adaptive policy pathways (Haasnoot et al., 2013; Mathy et al., 2016) and transdisciplinary knowledge systems (Bendito and Barrios, 2016). Yet, even with good policy design and effective implementation, 1.5°C-consistent pathways would incur higher costs. Projections of the magnitudes of global economic costs associated with 1.5°C-consistent pathways and their sectoral and regional distributions from the

currently assessed literature are scant, yet suggestive. For example, IAM simulations assessed in Chapter 2 project (with a probability greater than 50%) that marginal abatement costs, typically represented in IAMs through a carbon price, would increase by about 3–4 times by 2050 under a 1.5°C-consistent pathway compared to a 2°C-consistent pathway (Chapter 2, Section 2.5.2, Figure 2.26). Managing these costs and distributional effects would require an approach that takes account of unintended cross-sector, cross-nation, and cross-policy trade-offs during the transition (Droste et al., 2016; Stiglitz et al., 2017; Pollitt, 2018; Sands, 2018; Siegmeier et al., 2018).

Greater sustainable development implications. Few studies address the relations between the Shared Socio-Economic Pathways (SSPs) and the Sustainable Development Goals (SDGs) (O'Neill et al., 2015; Riahi et al., 2017). Nonetheless, literature on potential synergies and trade-offs between 1.5°C-consistent mitigation pathways and sustainable development dimensions is emerging (Chapter 2, Section 2.5.3, Chapter 5, Section 5.4). Areas of potential trade-offs include reduction in final energy demand in relation to SDG 7 (the universal clean energy access goal) and increase of biomass production in relation to land use, water resources, food production, biodiversity and air quality (Chapter 2, Sections 2.4.3, 2.5.3). Strengthening the institutional and policy responses to deal with these challenges is discussed in Section 4.4 together with the linkage between disruptive changes in the energy sector and structural changes in other infrastructure (transport, building, water and telecommunication) sectors. A more in-depth assessment of the complexity and interfaces between 1.5°C-consistent pathways and sustainable development is presented in Chapter 5.

4.2.1.2 Implications for Adaptation Along the Reviewed Pathways

Climate variability and uncertainties in the underlying assumptions in Chapter 2's IAMs as well as in model comparisons complicate discerning the implications for climate impacts, adaptation options and avoided adaptation investments at the global level of 2°C compared to 1.5°C warming (James et al., 2017; Mitchell et al., 2017).

Incremental warming from 1.5°C to 2°C would lead to significant increases in temperature and precipitation extremes in many regions (Chapter 3, Section 3.3.2, 3.3.3). Those projected changes in climate extremes under both warming levels, however, depend on the emissions pathways, as they have different greenhouse gas (GHG)/aerosol forcing ratios. Impacts are sector-, system- and region-specific, as described in Chapter 3. For example, precipitation-related impacts reveal distinct regional differences (Chapter 3, Sections 3.3.3, 3.3.4, 3.3.5, 3.4.2). Similarly, regional reduction in water availability and the lengthening of regional dry spells have negative implications for agricultural yields depending on crop types and world regions (see for example Chapter 3, Sections 3.3.4, 3.4.2, 3.4.6).

Adaptation helps reduce impacts and risks. However, adaptation has limits. Not all systems can adapt, and not all impacts can be reversed (Cross-Chapter Box 12 in Chapter 5). For example, tropical coral reefs are projected to be at risk of severe degradation due to temperature-induced bleaching (Chapter 3, Box 3.4).

4.2.2 System Transitions and Rates of Change

Society-wide transformation involves socio-technical transitions and social-ecological resilience (Gillard et al., 2016). Transitional adaptation pathways would need to respond to low-emission energy and economic systems, and the socio-technical transitions for mitigation involve removing barriers in social and institutional processes that could also benefit adaptation (Pant et al., 2015; Geels et al., 2017; Ickowitz et al., 2017). In this chapter, transformative change is framed in mitigation around socio-technical transitions, and in adaptation around socio-ecological transitions. In both instances, emphasis is placed on the enabling role of institutions (including markets, and formal and informal regulation). 1.5°C-consistent pathways and adaptation needs associated with warming of 1.5°C imply both incremental and rapid, disruptive and transformative changes.

4.2.2.1 Mitigation: historical rates of change and state of decoupling

Realizing 1.5°C-consistent pathways would require rapid and systemic changes on unprecedented scales (see Chapter 2 and Section 4.2.1). This section examines whether the needed rates of change have historical precedents and are underway.

Some studies conduct a de-facto validation of IAM projections. For CO₂ emission intensity over 1990–2010, this resulted in the IAMs projecting declining emission intensities while actual observations showed an increase. For individual technologies (in particular solar energy), IAM projections have been conservative regarding deployment rates and cost reductions (Creutzig et al., 2017), suggesting that IAMs do not always impute actual rates of technological change resulting from influence of shocks, broader changes and mutually reinforcing factors in society and politics (Geels and Schot, 2007; Daron et al., 2015; Sovacool, 2016; Battiston et al., 2017).

Other studies extrapolate historical trends into the future (Höök et al., 2011; Fouquet, 2016), or contrast the rates of change associated with specific temperature limits in IAMs (such as those in Chapter 2) with historical trends to investigate plausibility of emission pathways and associated temperature limits (Wilson et al., 2013; Gambhir et al., 2017; Napp et al., 2017). When metrics are normalized to gross domestic product (GDP; as opposed to other normalization metrics such as primary energy), low-emission technology deployment rates used by IAMs over the course of the coming century are shown to be broadly consistent with past trends, but rates of change in emission intensity are typically overestimated (Wilson et al., 2013; Loftus et al., 2014; van Sluisveld et al., 2015). This bias is consistent with the findings from the ‘validation’ studies cited above, suggesting that IAMs may under-report the potential for supply-side technological change assumed in 1.5°-consistent pathways, but may be more optimistic about the systemic ability to realize incremental changes in reduction of emission intensity as a consequence of favourable energy efficiency payback times (Wilson et al., 2013). This finding suggests that barriers and enablers other than costs and climate limits play a role in technological change, as also found in the innovation literature (Hekkert et al., 2007; Bergek et al., 2008; Geels et al., 2016b).

One barrier to a greater rate of change in energy systems is that economic growth in the past has been coupled to the use of fossil fuels. Disruptive innovation and socio-technical changes could enable the decoupling of economic growth from a range of environmental drivers, including the consumption of fossil fuels, as represented by 1.5°C-consistent pathways (UNEP, 2014; Newman, 2017). This may be relative decoupling due to rebound effects that see financial savings generated by renewable energy used in the consumption of new products and services (Jackson and Senker, 2011; Gillingham et al., 2013), but in 2015 and 2016 total global GHG emissions have decoupled absolutely from economic growth (IEA, 2017g; Peters et al., 2017). A longer data trend would be needed before stable decoupling can be established. The observed decoupling in 2015 and 2016 was driven by absolute declines in both coal and oil use since the early 2000s in Europe, in the past seven years in the United States and Australia, and more recently in China (Newman, 2017). In 2017, decoupling in China reversed by 2% due to a drought and subsequent replacement of hydropower with coal-fired power (Tollefson, 2017), but this reversal is expected to be temporary (IEA, 2017c). Oil consumption in China is still rising slowly, but absolute decoupling is ongoing in megacities like Beijing (Gao and Newman, 2018) (see Box 4.9).

4.2.2.2 Transformational adaptation

In some regions and places, incremental adaptation would not be sufficient to mitigate the impacts of climate change on social-ecological systems (see Chapter 3). Transformational adaptation would then be required (Bahadur and Tanner, 2014; Pant et al., 2015; Gillard, 2016; Gillard et al., 2016; Colloff et al., 2017; Termeer et al., 2017). Transformational adaptation refers to actions aiming at adapting to climate change resulting in significant changes in structure or function that go beyond adjusting existing practices (Dowd et al., 2014; IPCC, 2014a; Few et al., 2017), including approaches that enable new ways of decision-making on adaptation (Colloff et al., 2017). Few studies have assessed the potentially transformative character of adaptation options (Pelling et al., 2015; Rippke et al., 2016; Solecki et al., 2017), especially in the context of warming of 1.5°C.

Transformational adaptation can be adopted at a large scale, can lead to new strategies in a region or resource system, transform places and potentially shift locations (Kates et al., 2012). Some systems might require transformational adaptation at 1.5°C. Implementing adaptation policies in anticipation of 1.5°C would require transformation and flexible planning of adaptation (sometimes called adaptation pathways) (Rothman et al., 2014; Smucker et al., 2015; Holland, 2017; Gajjar et al., 2018), an understanding of the varied stakeholders involved and their motives, and knowledge of less visible aspects of vulnerability based on social, cultural, political, and economic factors (Holland, 2017). Transformational adaptation would seek deep and long-term societal changes that influence sustainable development (Chung Tiam Fook, 2017; Few et al., 2017).

Adaptation requires multidisciplinary approaches integrating scientific, technological and social dimensions. For example, a

framework for transformational adaptation and the integration of mitigation and adaptation pathways can transform rural indigenous communities to address risks of climate change and other stressors (Thornton and Combetti, 2017). In villages in rural Nepal, transformational adaptation has taken place, with villagers changing their agricultural and pastoralist livelihood strategies after years of lost crops due to changing rain patterns and degradation of natural resources (Thornton and Combetti, 2017). Instead, they are now opening stores, hotels, and tea shops. In another case, the arrival of an oil pipeline altered traditional Alaskan communities' livelihoods. With growth of oil production, investments were made for rural development. A later drop in oil production decreased these investments. Alaskan indigenous populations are also dealing with impacts of climate change, such as sea level rise, which is altering their livelihood sources. Transformational adaptation is taking place by changing the energy matrix to renewable energy, in which indigenous people apply their knowledge to achieve environmental, economic, and social benefits (Thornton and Combetti, 2017).

4.2.2.3 Disruptive innovation

Demand-driven disruptive innovations that emerge as the product of political and social changes across multiple scales can be transformative (Seba, 2014; Christensen et al., 2015; Green and Newman, 2017a). Such innovations would lead to simultaneous, profound changes in behaviour, economies and societies (Seba, 2014; Christensen et al. 2015), but are difficult to predict in supply-focused economic models (Geels et al., 2016a; Pindyck, 2017). Rapid socio-technical change has been observed in the solar industry (Creutzig et al. (2017). Similar changes to socio-ecological systems can stimulate adaptation and mitigation options that lead to more climate-resilient systems (Adger et al., 2005; Ostrom, 2009; Gillard et al., 2016) (see the Alaska and Nepal examples in Section 4.2.2.2). The increase in roof-top solar and energy storage technology as well as the increase in passive housing and net zero-emissions buildings are further examples of such disruptions (Green and Newman, 2017b). Both roof-top solar and energy storage have benefitted from countries' economic growth strategies and associated price declines in photovoltaic technologies, particularly in China (Shrivastava and Persson, 2018), as well as from new information and communication technologies (Kooimey et al., 2013), rising demand for electricity in urban areas, and global concern regarding greenhouse gas emissions (Azeiteiro and Leal Filho, 2017; Lutz and Mutarak, 2017; Wamsler, 2017).

System co-benefits can create the potential for mutually enforcing and demand-driven climate responses (Jordan et al., 2015; Hallegatte and Mach, 2016; Pelling et al., 2018), and for rapid and transformational change (Cole, 2015; Geels et al., 2016b; Hallegatte and Mach, 2016). Examples of co-benefits include gender equality, agricultural productivity (Nyantakyi-Frimpong and Bezner-Kerr, 2015), reduced indoor air pollution (Satterthwaite and Bartlett, 2017), flood buffering (Colenbrander et al., 2017), livelihood support (Shaw et al., 2014; Ürge-Vorsatz et al., 2014), economic growth (GCEC, 2014; Stiglitz et al., 2017), social progress (Steg et al., 2015; Hallegatte and Mach, 2016) and social justice (Ziervogel et al., 2017; Patterson et al., 2018).

Innovations that disrupt entire systems may leave firms and utilities with stranded assets, as the transition can happen very quickly (IPCC, 2014b; Kossoy et al., 2015). This may have consequences for fossil fuels that are rendered 'unburnable' (McGlade and Ekins, 2015) and fossil fuel-fired power and industry assets that would become obsolete (Caldecott, 2017; Farfan and Breyer, 2017). The presence of multiple barriers and enablers operating in a system implies that rapid change, whether the product of many small changes (Termeer et al., 2017) or large-scale disruptions, is seldom an insular or discrete process (Sterling et al., 2017). This finding informs the multidimensional nature of feasibility in Cross-Chapter Box 3 in Chapter 1 which is applied in Section 4.5. Climate responses that are aligned with multiple feasibility dimensions and combine adaptation and mitigation interventions with non-climate benefits can accelerate change and reduce risks and costs (Fazey et al., 2018). Also political, social and technological influences on energy transitions, for example, can accelerate them faster than narrow techno-economic analysis suggests is possible (Kern and Rogge, 2016), but could also introduce new constraints and risks (Geels et al., 2016b; Sovacool, 2016; Eyre et al., 2018).

Disruptive innovation and technological change may play a role in mitigation and in adaptation. The next section assesses mitigation and adaptation options in energy, land and ecosystem, urban and infrastructure and industrial systems.

4.3 Systemic Changes for 1.5°C-Consistent Pathways

Section 4.2 emphasizes the importance of systemic change for 1.5°C-consistent pathways. This section translates this into four main system transitions: energy, land and ecosystem, urban and infrastructure, and industrial system transitions. This section assesses the mitigation, adaptation and carbon dioxide removal options that offer the potential for such change within those systems, based on options identified by Chapter 2 and risks and impacts in Chapter 3.

The section puts more emphasis on those adaptation options (Sections 4.3.1–4.3.5) and mitigation options (Sections 4.3.1–4.3.4, 4.3.6 and 4.3.7) that are 1.5°C-relevant and have developed considerably since AR5. They also form the basis for the mitigation and adaptation feasibility assessments in Section 4.5. Section 4.3.8 discusses solar radiation modification methods.

This section emphasizes that no single solution or option can enable a global transition to 1.5°C-consistent pathways or adapting to projected impacts. Rather, accelerating change, much of which is already starting or underway, in multiple global systems, simultaneously and at different scales, could provide the impetus for these system transitions. The feasibility of individual options as well as the potential for synergies and reducing trade-offs will vary according to context and the local enabling conditions. These are explored at a high level in Section 4.5. Policy packages that bring together multiple enabling conditions can provide building blocks for a strategy to scale up implementation and intervention impacts.

4.3.1 Energy System Transitions

This section discusses the feasibility of mitigation and adaptation options related to the energy system transition. Only options relevant to 1.5°C and with significant changes since AR5 are discussed, which means that for options like hydropower and geothermal energy, the chapter refers to AR5 and does not provide a discussion. Socio-technical inertia of energy options for 1.5°C-consistent pathways are increasingly being surmounted as fossil fuels start to be phased out. Supply-side mitigation and adaptation options and energy demand-side options, including energy efficiency in buildings and transportation, are discussed in Section 4.3.3; options around energy use in industry are discussed in Section 4.3.4.

Section 4.5 assesses the feasibility in a systematic manner based on the approach outlined in Cross-Chapter Box 3 in Chapter 1.

4.3.1.1 Renewable electricity: solar and wind

All renewable energy options have seen considerable advances over the years since AR5, but solar energy and both onshore and offshore wind energy have had dramatic growth trajectories. They appear well underway to contribute to 1.5°C-consistent pathways (IEA, 2017c; IRENA, 2017b; REN21, 2017).

The largest growth driver for renewable energy since AR5 has been the dramatic reduction in the cost of solar photovoltaics (PV) (REN21, 2017). This has made rooftop solar competitive in sunny areas between 45° north and south latitude (Green and Newman, 2017b), though IRENA (2018) suggests it is cost effective in many other places too. Solar PV with batteries has been cost effective in many rural and developing areas (Pueyo and Hanna, 2015; Szabó et al., 2016; Jimenez, 2017), for example 19 million people in Bangladesh now have solar-battery electricity in remote villages and are reporting positive experiences on safety and ease of use (Kabir et al., 2017). Small-scale distributed energy projects are being implemented in developed and developing cities where residential and commercial rooftops offer potential for consumers becoming producers (called prosumers) (ACOLA, 2017; Kotilainen and Saari, 2018). Such prosumers could contribute significantly to electricity generation in sun-rich areas like California (Kurdgelashvili et al., 2016) or sub-Saharan Africa in combination with micro-grids and mini-grids (Bertheau et al., 2017). It could also contribute to universal energy access (SDG 7) as shown by (IEA, 2017c).

The feasibility of renewable energy options depends to a large extent on geophysical characteristics of the area where the option is implemented. However, technological advances and policy instruments make renewable energy options increasingly attractive in other areas. For example, solar PV is deployed commercially in areas with low solar insolation, like northwest Europe (Nyholm et al., 2017). Feasibility also depends on grid adaptations (e.g., storage, see below) as renewables grow (IEA, 2017c). For regions with high energy needs, such as industrial areas (see Section 4.3.4), high-voltage DC transmission across long distances would be needed (MacDonald et al., 2016).

Another important factor affecting feasibility is public acceptance, in particular for wind energy and other large-scale renewable facilities

(Yenneti and Day, 2016; Rand and Hoen, 2017; Gorayeb et al., 2018) that raise landscape management (Nadaï and Labussière, 2017) and distributional justice (Yenneti and Day, 2016) challenges. Research indicates that financial participation and community engagement can be effective in mitigating resistance (Brunes and Ohlhorst, 2011; Rand and Hoen, 2017) (see Section 4.4.3).

Bottom-up studies estimating the use of renewable energy in the future, either at the global or at the national level, are plentiful, especially in the grey literature. It is hotly debated whether a fully renewable energy or electricity system, with or without biomass, is possible (Jacobson et al., 2015, 2017) or not (Clack et al., 2017; Heard et al., 2017), and by what year. Scale-up estimates vary with assumptions about costs and technological maturity, as well as local geographical circumstances and the extent of storage used (Ghorbani et al., 2017; REN21, 2017). Several countries have adopted targets of 100% renewable electricity (IEA, 2017c) as this meets multiple social, economic and environmental goals and contributes to mitigation of climate change (REN21, 2017).

4.3.1.2 Bioenergy and biofuels

Bioenergy is renewable energy from biomass. Biofuel is biomass-based energy used in transport. Chapter 2 suggests that pathways limiting warming to 1.5°C would enable supply of 67–310 (median 150) EJ yr⁻¹ (see Table 2.8) from biomass. Most scenarios find that bioenergy is combined with carbon dioxide capture and storage (CCS, BECCS) if it is available but also find robust deployment of bioenergy independent of the availability of CCS (see Chapter 2, Section 2.3.4.2 and Section 4.3.7 for a discussion of BECCS). Detailed assessments indicate that deployment is similar for pathways limiting global warming to below 2°C (Chum et al., 2011; P. Smith et al., 2014; Creutzig et al., 2015b). There is however *high agreement* that the sustainable bioenergy potential in 2050 would be restricted to around 100 EJ yr⁻¹ (Slade et al., 2014; Creutzig et al., 2015b). Sustainable deployment at such or higher levels envisioned by 1.5°C-consistent pathways may put significant pressure on available land, food production and prices (Popp et al., 2014b; Persson, 2015; Kline et al., 2017; Searchinger et al., 2017), preservation of ecosystems and biodiversity (Creutzig et al., 2015b; Holland et al., 2015; Santangeli et al., 2016), and potential water and nutrient constraints (Gerbens-Leenes et al., 2009; Gheewala et al., 2011; Bows and Smith, 2012; Smith and Torn, 2013; Bonsch et al., 2016; Lampert et al., 2016; Mouratiadou et al., 2016; Smith et al., 2016b; Wei et al., 2016; Mathioudakis et al., 2017); but there is still *low agreement* on these interactions (Robledo-Abad et al., 2017). Some of the disagreement on the sustainable capacity for bioenergy stems from global versus local assessments. Global assessments may mask local dynamics that exacerbate negative impacts and shortages while at the same time niche contexts for deployment may avoid trade-offs and exploit co-benefits more effectively. In some regions of the world (e.g., the case of Brazilian ethanol, see Box 4.7, where land may be less of a constraint, the use of bioenergy is mature and the industry is well developed), land transitions could be balanced with food production and biodiversity to enable a global impact on CO₂ emissions (Jaiswal et al., 2017).

The carbon intensity of bioenergy, key for both bioenergy as an emission-neutral energy option and BECCS as a CDR measure, is

still a matter of debate (Buchholz et al., 2016; Liu et al., 2018) and depends on management (Pyörälä et al., 2014; Torssonen et al., 2016; Baul et al., 2017; Kilpeläinen et al., 2017); direct and indirect land-use change emissions (Plevin et al., 2010; Schulze et al., 2012; Harris et al., 2015; Repo et al., 2015; DeCicco et al., 2016; Qin et al., 2016)²; the feedstock considered; and time frame (Zanchi et al., 2012; Daioglou et al., 2017; Booth, 2018; Sterman et al., 2018), as well as the availability of coordinated policies and management to minimize negative side effects and trade-offs, particularly those around food security (Stevanović et al., 2017) and livelihood and equity considerations (Creutzig et al., 2013; Calvin et al., 2014).

Biofuels are a part of the transport sector in some cities and countries, and may be deployed as a mitigation option for aviation, shipping and freight transport (see Section 4.3.3.5) as well as industrial decarbonization (IEA, 2017g) (Section 4.3.4), though only Brazil has mainstreamed ethanol as a substantial, commercial option. Lower emissions and reduced urban air pollution have been achieved there by use of ethanol and biodiesel as fuels (Hill et al., 2006; Salvo et al., 2017) (see Box 4.7).

4.3.1.3 Nuclear energy

Many scenarios in Chapter 2 and in AR5 (Bruckner et al., 2014) project an increase in the use of nuclear power, while others project a decrease. The increase can be realized through existing mature nuclear technologies or new options (generation III/IV reactors, breeder reactors, new uranium and thorium fuel cycles, small reactors or nuclear cogeneration).

Even though scalability and speed of scaling of nuclear plants have historically been high in many nations, such rates are currently not achieved anymore. In the 1960s and 1970s, France implemented a programme to rapidly get 80% of its power from nuclear in about 25 years (IAEA, 2018), but the current time lag between the decision date and the commissioning of plants is observed to be 10-19 years (Lovins et al., 2018). The current deployment pace of nuclear energy is constrained by social acceptability in many countries due to concerns over risks of accidents and radioactive waste management (Bruckner et al., 2014). Though comparative risk assessment shows health risks are low per unit of electricity production (Hirschberg et al., 2016), and land requirement is lower than that of other power sources (Cheng and Hammond, 2017), the political processes triggered by societal concerns depend on the country-specific means of managing the political debates around technological choices and their environmental impacts (Gregory et al., 1993). Such differences in perception explain why the 2011 Fukushima incident resulted in a confirmation or acceleration of phasing out nuclear energy in five countries (Roh, 2017) while 30 other countries have continued using nuclear energy, amongst which 13 are building new nuclear capacity, including China, India and the United Kingdom (IAEA, 2017; Yuan et al., 2017).

Costs of nuclear power have increased over time in some developed nations, principally due to market conditions where increased

investment risks of high-capital expenditure technologies have become significant. 'Learning by doing' processes often failed to compensate for this trend because they were slowed down by the absence of standardization and series effects (Grubler, 2010). What the costs of nuclear power are and have been is debated in the literature (Lovering et al., 2016; Koomey et al., 2017). Countries with liberalized markets that continue to develop nuclear employ de-risking instruments through long-term contracts with guaranteed sale prices (Finon and Roques, 2013). For instance, the United Kingdom works with public guarantees covering part of the upfront investment costs of newly planned nuclear capacity. This dynamic differs in countries such as China and South Korea, where monopolistic conditions in the electric system allow for reducing investment risks, deploying series effects and enhancing the engineering capacities of users due to stable relations between the security authorities and builders (Schneider et al., 2017).

The safety of nuclear plants depends upon the public authorities of each country. However, because accidents affect worldwide public acceptance of this industry, questions have been raised about the risk of economic and political pressures weakening the safety of the plants (Finon, 2013; Budnitz, 2016). This raises the issue of international governance of civil nuclear risks and reinforced international cooperation involving governments, companies and engineering (Walker and Lönnroth, 1983; Thomas, 1988; Finon, 2013), based on the experience of the International Atomic Energy Agency.

4.3.1.4 Energy storage

The growth in electricity storage for renewables has been around grid flexibility resources (GFR) that would enable several places to source more than half their power from non-hydro renewables (Komarnicki, 2016). Ten types of GFRs within smart grids have been developed (largely since AR5) (Blaabjerg et al., 2004; IRENA, 2013; IEA, 2017d; Majzoobi and Khodaei, 2017), though how variable renewables can be balanced without hydro or natural gas-based power back-up at a larger scale would still need demonstration. Pumped hydro comprised 150 GW of storage capacity in 2016, and grid-connected battery storage just 1.7 GW, but the latter grew between 2015 to 2016 by 50% (REN21, 2017). Battery storage has been the main growth feature in energy storage since AR5 (Breyer et al., 2017). This appears to be the result of significant cost reductions due to mass production for electric vehicles (EVs) (Nykqvist and Nilsson, 2015; Dhar et al., 2017). Although costs and technical maturity look increasingly positive, the feasibility of battery storage is challenged by concerns over the availability of resources and the environmental impacts of its production (Peters et al., 2017). Lithium, a common element in the earth's crust, does not appear to be restricted and large increases in production have happened in recent years with eight new mines in Western Australia where most lithium is produced (GWA, 2016). Emerging battery technologies may provide greater efficiency and recharge rates (Belmonte et al., 2016) but remain significantly more expensive due to speed and scale issues compared to lithium ion batteries (Dhar et al., 2017; IRENA, 2017a).

² While there is *high agreement* that indirect land use change (iLUC) could occur, there is *low agreement* about the actual extent of iLUC (P. Smith et al., 2014; Versteegen et al., 2015; Zilberman, 2017)

Research and demonstration of energy storage in the form of thermal and chemical systems continues, but large-scale commercial systems are rare (Pardo et al., 2014). Renewably derived synthetic liquid (like methanol and ammonia) and gas (like methane and hydrogen) are increasingly being seen as a feasible storage options for renewable energy (producing fuel for use in industry during times when solar and wind are abundant) (Bruce et al., 2010; Jiang et al., 2010; Ezeji, 2017) but, in the case of carbonaceous storage media, would need a renewable source of carbon to make a positive contribution to GHG reduction (von der Assen et al., 2013; Abanades et al., 2017) (see also Section 4.3.4.5). The use of electric vehicles as a form of storage has been modelled and evaluated as an opportunity, and demonstrations are emerging (Dhar et al., 2017; Green and Newman, 2017a), but challenges to upscaling remain.

4.3.1.5 Options for adapting electricity systems to 1.5°C

Climate change has started to disrupt electricity generation and, if climate change adaptation options are not considered, it is predicted that these disruptions will be lengthier and more frequent (Jahandideh-Tehrani et al., 2014; Bartos and Chester, 2015; Kraucunas et al., 2015; van Vliet et al., 2016). Adaptation would both secure vulnerable infrastructure and ensure the necessary generation capacity (Minville et al., 2009; Eisenack and Stecker, 2012; Schaeffer et al., 2012; Cortekar and Groth, 2015; Murrant et al., 2015; Panteli and Mancarella, 2015; Goytia et al., 2016). The literature shows *high agreement* that climate change impacts need to be planned for in the design of any kind of infrastructure, especially in the energy sector (Nierop, 2014), including interdependencies with other sectors that require electricity to function, including water, data, telecommunications and transport (Fryer, 2017).

Recent research has developed new frameworks and models that aim to assess and identify vulnerabilities in energy infrastructure and create more proactive responses (Francis and Bekera, 2014; Ouyang and Dueñas-Orsorio, 2014; Arab et al., 2015; Bekera and Francis, 2015; Knight et al., 2015; Jeong and An, 2016; Panteli et al., 2016; Perrier, 2016; Erker et al., 2017; Fu et al., 2017). Assessments of energy infrastructure adaptation, while limited, emphasize the need for redundancy (Liu et al., 2017). The implementation of controllable and islandable microgrids, including the use of residential batteries, can increase resiliency, especially after extreme weather events (Qazi and Young Jr., 2014; Liu et al., 2017). Hybrid renewables-based power systems with non-hydro capacity, such as with high-penetration wind generation, could provide the required system flexibility (Canales et al., 2015). Overall, there is *high agreement* that hybrid systems, taking advantage of an array of sources and time of use strategies, can help make electricity generation more resilient (Parkinson and Djilali, 2015), given that energy security standards are in place (Almeida Prado et al., 2016).

Interactions between water and energy are complex (IEA, 2017g). Water scarcity patterns and electricity disruptions will differ across regions. There is *high agreement* that mitigation and adaptation options for thermal electricity generation (if that remains fitted with CCS) need to consider increasing water shortages, taking into account other factors such as ambient water resources and demand changes in irrigation water (Hayashi et al., 2018). Increasing the efficiency of power

plants can reduce emissions and water needs (Eisenack and Stecker, 2012; van Vliet et al., 2016), but applying CCS would increase water consumption (Koornneef et al., 2012). The technological, economic, social and institutional feasibility of efficiency improvements is high, but insufficient to limit temperature rise to 1.5°C (van Vliet et al., 2016).

In addition, a number of options for water cooling management systems have been proposed, such as hydraulic measures (Eisenack and Stecker, 2012) and alternative cooling technologies (Chandel et al., 2011; Eisenack and Stecker, 2012; Bartos and Chester, 2015; Murrant et al., 2015; Bustamante et al., 2016; van Vliet et al., 2016; Huang et al., 2017b). There is *high agreement* on the technological and economic feasibility of these technologies, as their absence can severely impact the functioning of the power plant as well as safety and security standards.

4.3.1.6 Carbon dioxide capture and storage in the power sector

The AR5 (IPCC, 2014b) as well as Chapter 2, Section 2.4.2, assign significant emission reductions over the course of this century to CO₂ capture and storage (CCS) in the power sector. This section focuses on CCS in the fossil-fuelled power sector; Section 4.3.4 discusses CCS in non-power industry, and Section 4.3.7 discusses bioenergy with CCS (BECCS). Section 2.4.2 puts the cumulative CO₂ stored from fossil-fuelled power at 410 (199–470 interquartile range) GtCO₂ over this century. Such modelling suggests that CCS in the power sector can contribute to cost-effective achievement of emission reduction requirements for limiting warming to 1.5°C. CCS may also offer employment and political advantages for fossil fuel-dependent economies (Kern et al., 2016), but may entail more limited co-benefits than other mitigation options (that, e.g., generate power) and therefore relies on climate policy incentives for its business case and economic feasibility. Since 2017, two CCS projects in the power sector capture 2.4 MtCO₂ annually, while 30 MtCO₂ is captured annually in all CCS projects (Global CCS Institute, 2017).

The technological maturity of CO₂ capture options in the power sectors has improved considerably (Abanades et al., 2015; Bui et al., 2018), but costs have not come down between 2005 and 2015 due to limited learning in commercial settings and increased energy and resources costs (Rubin et al., 2015). Storage capacity estimates vary greatly, but Section 2.4.2 as well as literature (V. Scott et al., 2015) indicate that perhaps 10,000 GtCO₂ could be stored in underground reservoirs. Regional availability of this may not be sufficient, and it requires efforts to have this storage and the corresponding infrastructure available at the necessary rates and times (de Coninck and Benson, 2014). CO₂ retention in the storage reservoir was recently assessed as 98% over 10,000 years for well-managed reservoirs, and 78% for poorly regulated ones (Alcalde et al., 2018). A paper reviewing 42 studies on public perception of CCS (Seigo et al., 2014) found that social acceptance of CCS is predicted by trust, perceived risks and benefits. The technology itself mattered less than the social context of the project. Though insights on communication of CCS projects to the general public and inhabitants of the area around the CO₂ storage sites have been documented over the years, project stakeholders are not consistently implementing these lessons, although some projects have observed good practices (Ashworth et al., 2015).

CCS in the power sector is hardly being realized at scale, mainly because the incremental costs of capture, and the development of transport and storage infrastructures are not sufficiently compensated by market or government incentives (IEA, 2017c). In the two full-scale projects in the power sector mentioned above, part of the capture costs are compensated for by revenues from enhanced oil recovery (EOR) (Global CCS Institute, 2017), demonstrating that EOR helps developing CCS further. EOR is a technique that uses CO₂ to mobilize more oil out of depleting oil fields, leading to additional CO₂ emissions by combusting the additionally recovered oil (Cooney et al., 2015).

4.3.2 Land and Ecosystem Transitions

This section assesses the feasibility of mitigation and adaptation options related to land use and ecosystems. Land transitions are grouped around agriculture and food, ecosystems and forests, and coastal systems.

4.3.2.1 Agriculture and food

In a 1.5°C world, local yields are projected to decrease in tropical regions that are major food producing areas of the world (West Africa, Southeast Asia, South Asia, and Central and northern South America) (Schleussner et al., 2016). Some high-latitude regions may benefit from the combined effects of elevated CO₂ and temperature because their average temperatures are below optimal temperature for crops. In both cases there are consequences for food production and quality (Cross-Chapter Box 6 in Chapter 3 on Food Security), conservation agriculture, irrigation, food wastage, bioenergy and the use of novel technologies.

Food production and quality. Increased temperatures, including 1.5°C warming, would affect the production of cereals such as wheat and rice, impacting food security (Schleussner et al., 2016). There is *medium agreement* that elevated CO₂ concentrations can change food composition, with implications for nutritional security (Taub et al., 2008; Högy et al., 2009; DaMatta et al., 2010; Loladze, 2014; De Souza et al., 2015), with the effects being different depending on the region (Medek et al., 2017).

Meta-analyses of the effects of drought, elevated CO₂, and temperature conclude that at 2°C local warming and above, aggregate production of wheat, maize, and rice are expected to decrease in both temperate and tropical areas (Challinor et al., 2014). These production losses could be lowered if adaptation measures are taken (Challinor et al., 2014), such as developing varieties better adapted to changing climate conditions.

Adaptation options can help ensure access to sufficient, quality food. Such options include conservation agriculture, improved livestock management, increasing irrigation efficiency, agroforestry and management of food loss and waste. Complementary adaptation and mitigation options, for example, the use of climate services (Section 4.3.5), bioenergy (Section 4.3.1) and biotechnology (Section 4.4.4) can also serve to reduce emissions intensity and the carbon footprint of food production.

Conservation agriculture (CA) is a soil management approach that reduces the disruption of soil structure and biotic processes by minimising tillage. A recent meta-analysis showed that no-till practices

work well in water-limited agroecosystems when implemented jointly with residue retention and crop rotation, but when used independently, may decrease yields in other situations (Pittelkow et al., 2014). Additional climate adaptations include adjusting planting times and crop varietal selection and improving irrigation efficiency. Adaptations such as these may increase wheat and maize yields by 7–12% under climate change (Challinor et al., 2014). CA can also help build adaptive capacity (*medium evidence, medium agreement*) (H. Smith et al., 2017; Pradhan et al., 2018) and have mitigation co-benefits through improved fertiliser use or efficient use of machinery and fossil fuels (Harvey et al., 2014; Cui et al., 2018; Pradhan et al., 2018). CA practices can also raise soil carbon and therefore remove CO₂ from the atmosphere (Aguilera et al., 2013; Poeplau and Don, 2015; Vicente-Vicente et al., 2016). However, CA adoption can be constrained by inadequate institutional arrangements and funding mechanisms (Harvey et al., 2014; Baudron et al., 2015; Li et al., 2016; Dougill et al., 2017; H. Smith et al., 2017).

Sustainable intensification of agriculture consists of agricultural systems with increased production per unit area but with management of the range of potentially adverse impacts on the environment (Pretty and Bharucha, 2014). Sustainable intensification can increase the efficiency of inputs and enhance health and food security (Ramankutty et al., 2018).

Livestock management. Livestock are responsible for more GHG emissions than all other food sources. Emissions are caused by feed production, enteric fermentation, animal waste, land-use change and livestock transport and processing. Some estimates indicate that livestock supply chains could account for 7.1 GtCO₂ per year, equivalent to 14.5% of global anthropogenic greenhouse gas emissions (Gerber et al., 2013). Cattle (beef, milk) are responsible for about two-thirds of that total, largely due to methane emissions resulting from rumen fermentation (Gerber et al., 2013; Opio et al., 2013).

Despite ongoing gains in livestock productivity and volumes, the increase of animal products in global diets is restricting overall agricultural efficiency gains because of inefficiencies in the conversion of agricultural primary production (e.g., crops) in the feed-animal products pathway (Alexander et al., 2017), offsetting the benefits of improvements in livestock production systems (Clark and Tilman, 2017).

There is increasing agreement that overall emissions from food systems could be reduced by targeting the demand for meat and other livestock products, particularly where consumption is higher than suggested by human health guidelines. Adjusting diets to meet nutritional targets could bring large co-benefits, through GHG mitigation and improvements in the overall efficiency of food systems (Erb et al., 2009; Tukker et al., 2011; Tilman and Clark, 2014; van Dooren et al., 2014; Ranganathan et al., 2016). Dietary shifts could contribute one-fifth of the mitigation needed to hold warming below 2°C, with one-quarter of low-cost options (Griscom et al., 2017). There, however, remains *limited evidence* of effective policy interventions to achieve such large-scale shifts in dietary choices, and prevailing trends are for increasing rather than decreasing demand for livestock products at the global scale (Alexandratos and Bruinsma, 2012; OECD/FAO, 2017). How the role of dietary shift could change in 1.5°C-consistent pathways is also not clear (see Chapter 2).

Adaptation of livestock systems can include a suite of strategies such as using different breeds and their wild relatives to develop a genetic pool resilient to climatic shocks and longer-term temperature shifts (Thornton and Herrero, 2014), improving fodder and feed management (Bell et al., 2014; Havet et al., 2014) and disease prevention and control (Skuce et al., 2013; Nguyen et al., 2016). Most interventions that improve the productivity of livestock systems and enhance adaptation to climate changes would also reduce the emissions intensity of food production, with significant co-benefits for rural livelihoods and the security of food supplies (Gerber et al., 2013; FAO and NZAGRC, 2017a, b, c). Whether such reductions in emission intensity result in lower or higher absolute GHG emissions depends on overall demand for livestock products, indicating the relevance of integrating supply-side with demand-side measures within food security objectives (Gerber et al., 2013; Bajželj et al., 2014). Transitions in livestock production systems (e.g., from extensive to intensive) can also result in significant emission reductions as part of broader land-based mitigation strategies (Havlik et al., 2014).

Overall, there is *high agreement* that farm strategies that integrate mixed crop–livestock systems can improve farm productivity and have positive sustainability outcomes (Havet et al., 2014; Thornton and Herrero, 2014; Herrero et al., 2015; Weindl et al., 2015). Shifting towards mixed crop–livestock systems is estimated to reduce agricultural adaptation costs to 0.3% of total production costs while abating deforestation by 76 Mha globally, making it a highly cost-effective adaptation option with mitigation co-benefits (Weindl et al., 2015). Evidence from various regions supports this (Thornton and Herrero, 2015), although the feasible scale varies between regions and systems, as well as being moderated by overall demand in specific food products. In Australia, some farmers have successfully shifted to crop–livestock systems where, each year, they allocate land and forage resources in response to climate and price trends (Bell et al., 2014). However, there can be some unintended negative impacts of such integration, including increased burdens on women, higher requirements of capital, competing uses of crop residues (e.g., feed vs. mulching vs. carbon sequestration) and higher requirements of management skills, which can be a challenge across several low income countries (Thornton and Herrero, 2015; Thornton et al., 2018). Finally, the feasibility of improving livestock efficiency is dependent on socio-cultural context and acceptability: there remain significant issues around widespread adoption of crossbred animals, especially by smallholders (Thornton et al., 2018).

Irrigation efficiency. Irrigation efficiency is especially critical since water endowments are expected to change, with 20–60 Mha of global cropland being projected to revert from irrigated to rain-fed land, while other areas will receive higher precipitation in shorter time spans, thus affecting irrigation demand (Elliott et al., 2014). While increasing irrigation system efficiency is necessary, there is mixed evidence on how to enact efficiency improvements (Fader et al., 2016; Herwehe and Scott, 2018). Physical and technical strategies include building large-scale reservoirs or dams, renovating or deepening irrigation channels, building on-farm rainwater harvesting structures, lining ponds, channels and tanks to reduce losses through percolation and evaporation, and investing in small infrastructure such as sprinkler or drip irrigation sets (Varela-Ortega et al., 2016; Sikka et al., 2018).

Each strategy has differing costs and benefits relating to unique biophysical, social, and economic contexts. Also, increasing irrigation efficiency may foster higher dependency on irrigation, resulting in a heightened sensitivity to climate that may be maladaptive in the long term (Lindoso et al., 2014).

Improvements in irrigation efficiency would need to be supplemented with ancillary activities, such as shifting to crops that require less water and improving soil and moisture conservation (Fader et al., 2016; Hong and Yabe, 2017; Sikka et al., 2018). Currently, the feasibility of improving irrigation efficiency is constrained by issues of replicability across scale and sustainability over time (Burney and Naylor, 2012), institutional barriers and inadequate market linkages (Pittock et al., 2017).

Growing evidence suggests that investing in behavioural shifts towards using irrigation technology such as micro-sprinklers or drip irrigation, is an effective and quick adaptation strategy (Varela-Ortega et al., 2016; Herwehe and Scott, 2018; Sikka et al., 2018) as opposed to large dams which have high financial, ecological and social costs (Varela-Ortega et al., 2016). While improving irrigation efficiency is technically feasible (R. Fishman et al., 2015) and has clear benefits for environmental values (Pfeiffer and Lin, 2014; R. Fishman et al., 2015), feasibility is regionally differentiated as shown by examples as diverse as Kansas (Jägermeyr et al., 2015), India (R. Fishman et al., 2015) and Africa (Pittock et al., 2017).

Agroforestry. The integration of trees and shrubs into crop and livestock systems, when properly managed, can potentially restrict soil erosion, facilitate water infiltration, improve soil physical properties and buffer against extreme events (Lasco et al., 2014; Mbow et al., 2014; Quandt et al., 2017; Sida et al., 2018). There is *medium evidence* and *high agreement* on the feasibility of agroforestry practices that enhance productivity, livelihoods and carbon storage (Lusiana et al., 2012; Murthy, 2013; Coulibaly et al., 2017; Sida et al., 2018), including from indigenous production systems (Coq-Huelva et al., 2017), with variation by region, agroforestry type, and climatic conditions (Place et al., 2012; Coe et al., 2014; Mbow et al., 2014; Iiyama et al., 2017; Abdulai et al., 2018). Long-term studies examining the success of agroforestry, however, are rare (Coe et al., 2014; Meijer et al., 2015; Brockington et al., 2016; Zomer et al., 2016).

The extent to which agroforestry practices employed at the farm level could be scaled up globally while satisfying growing food demand is relatively unknown. Agroforestry adoption has been relatively low and uneven (Jacobi et al., 2017; Hernández-Morcillo et al., 2018), with constraints including the expense of establishment and lack of reliable financial support, insecure land tenure, landowner's lack of experience with trees, complexity of management practices, fluctuating market demand and prices for different food and fibre products, the time and knowledge required for management, low intermediate benefits to offset revenue lags, and inadequate market access (Pattanayak et al., 2003; Mercer, 2004; Sendzimir et al., 2011; Valdivia et al., 2012; Coe et al., 2014; Meijer et al., 2015; Coulibaly et al., 2017; Jacobi et al., 2017).

Managing food loss and waste. The way food is produced, processed and transported strongly influences GHG emissions. Around

one-third of the food produced on the planet is not consumed (FAO, 2013), affecting food security and livelihoods (See Cross-Chapter Box 6 on Food Security in Chapter 3). Food wastage is a combination of food loss – the decrease in mass and nutritional value of food due to poor infrastructure, logistics, and lack of storage technologies and management – and food waste that derives from inappropriate human consumption that leads to food spoilage associated with inferior quality or overproduction. Food wastage could lead to an increase in emissions estimated to 1.9–2.5 GtCO₂-eq yr⁻¹ (Hiç et al., 2016).

Decreasing food wastage has high mitigation and adaptation potential and could play an important role in land transitions towards 1.5°C, provided that reduced food waste results in lower production-side emissions rather than increased consumption (Foley et al., 2011). There is *medium agreement* that a combination of individual–institutional behaviour (Refsgaard and Magnussen, 2009; Thornton and Herrero, 2014), and improved technologies and management (Lin et al., 2013; Papargyropoulou et al., 2014) can transform food waste into products with marketable value. Institutional behaviour depends on investment and policies, which if adequately addressed could enable mitigation and adaptation co-benefits in a relatively short time.

Novel technologies. New molecular biology tools have been developed that can lead to fast and precise genome modification (De Souza et al., 2016; Scheben et al., 2016) (e.g., CRISPR Cas9; Ran et al., 2013; Schaeffer and Nakata, 2015). Such genome editing tools may moderately assist in mitigation and adaptation of agriculture in relation to climate changes, elevated CO₂, drought and flooding (DaMatta et al., 2010; De Souza et al., 2015, 2016). These tools could contribute to developing new plant varieties that can adapt to warming of 1.5°C and overshoot, potentially avoiding some of the costs of crop shifting (Schlenker and Roberts, 2009; De Souza et al., 2016). However, biosafety concerns and government regulatory systems can be a major barrier to the use of these tools as this increases the time and cost of turning scientific discoveries into ready applicable technologies (Andow and Zwahlen, 2006; Maghari and Ardekani, 2011).

The strategy of reducing enteric methane emissions by ruminants through the development of inhibitors or vaccines has already been attempted with some successes, although the potential for application at scale and in different situations remains uncertain. A methane inhibitor has been demonstrated to reduce methane from feedlot systems by 30% over a 12-week period (Hristov et al., 2015) with some productivity benefits, but the ability to apply it in grazing systems will depend on further technological developments as well as costs and incentives. A vaccine could potentially modify the microbiota of the rumen and be applicable even in extensive grazing systems by reducing the presence of methanogenic micro-organisms (Wedlock et al., 2013) but has not yet been successfully demonstrated to reduce emissions in live animals. Selective breeding for lower-emitting ruminants is becoming rapidly feasible, offering small but cumulative emissions reductions without requiring substantial changes in farm systems (Pickering et al., 2015).

Technological innovation in culturing marine and freshwater micro and macro flora has significant potential to expand food, fuel and

fibre resources, and could reduce impacts on land and conventional agriculture (Greene et al., 2017).

Technological innovation could assist in increased agricultural efficiency (e.g., via precision agriculture), decrease food wastage and genetics that enhance plant adaptation traits (Section 4.4.4). Technological and associated management improvements may be ways to increase the efficiency of contemporary agriculture to help produce enough food to cope with population increases in a 1.5°C warmer world, and help reduce the pressure on natural ecosystems and biodiversity.

4.3.2.2 Forests and other ecosystems

Ecosystem restoration. Biomass stocks in tropical, subtropical, temperate and boreal biomes currently hold 1085, 194, 176, 190 Gt CO₂, respectively. Conservation and restoration can enhance these natural carbon sinks (Erb et al., 2017).

Recent studies explore options for conservation, restoration and improved land management estimating up to 23 GtCO₂ (Griscom et al., 2017). Mitigation potentials are dominated by reduced rates of deforestation, reforestation and forest management, and concentrated in tropical regions (Houghton, 2013; Canadell and Schulze, 2014; Grace et al., 2014; Houghton et al., 2015; Griscom et al., 2017). Much of the literature focuses on REDD+ (reducing emissions from deforestation and forest degradation) as an institutional mechanism. However, restoration and management activities need not be limited to REDD+, and locally adapted implementation may keep costs low, capitalize on co-benefits and ensure consideration of competing for socio-economic goals (Jantke et al., 2016; Ellison et al., 2017; Perugini et al., 2017; Spencer et al., 2017).

Half of the estimated potential can be achieved at <100 USD/tCO₂; and a third of the cost-effective potential at <10 USD/tCO₂ (Griscom et al., 2017). Variation of costs in projects aiming to reduce emissions from deforestation is high when considering opportunity and transaction costs (Dang Phan et al., 2014; Overmars et al., 2014; Ickowitz et al., 2017; Rakatama et al., 2017).

However, the focus on forests raises concerns of cross-biome leakage (*medium evidence, low agreement*) (Popp et al., 2014a; Strassburg et al., 2014; Jayachandran et al., 2017) and encroachment on other ecosystems (Veldman et al., 2015). Reducing rates of deforestation constrains the land available for agriculture and grazing, with trade-offs between diets, higher yields and food prices (Erb et al., 2016a; Kreidenweis et al., 2016). Forest restoration and conservation are compatible with biodiversity (Rey Benayas et al., 2009; Jantke et al., 2016) and available water resources; in the tropics, reducing rates of deforestation maintains cooler surface temperatures (Perugini et al., 2017) and rainfall (Ellison et al., 2017).

Its multiple potential co-benefits have made REDD+ important for local communities, biodiversity and sustainable landscapes (Ngendakumana et al., 2017; Turnhout et al., 2017). There is *low agreement* on whether climate impacts will reverse mitigation benefits of restoration (Le Page et al., 2013) by increasing the likelihood of disturbance (Anderegg et al., 2015), or reinforce them through carbon fertilization (P. Smith et al., 2014).

Emerging regional assessments offer new perspectives for upscaling. Strengthening coordination, additional funding sources, and access and disbursement points increase the potential of REDD+ in working towards 2°C and 1.5°C limits (Well and Carrapatoso, 2017). While there are indications that land tenure has a positive impact (Sunderlin et al., 2014), a meta-analysis by Wehkamp et al. (2018a) shows that there is *medium evidence* and *low agreement* on which aspects of governance improvements are supportive of conservation. Local benefits, especially for indigenous communities, will only be accrued if land tenure is respected and legally protected, which is not often the case (Sunderlin et al., 2014; Brugnach et al., 2017). Although payments for reduced rates of deforestation may benefit the poor, the most vulnerable populations could have limited, uneven access (Atela et al., 2014) and face lower opportunity costs from deforestation (Ickowitz et al., 2017).

Community-based adaptation (CbA). There is *medium evidence* and *high agreement* for the use of CbA. The specific actions to take will depend upon the location, context, and vulnerability of the specific community. CbA is defined as ‘a community-led process, based on communities’ priorities, needs, knowledge, and capacities, which aim to empower people to plan for and cope with the impacts of climate change’ (Reid et al., 2009). The integration of CbA with ecosystems-based adaptation (EbA) has been increasingly promoted, especially in efforts to alleviate poverty (Mannke, 2011; Reid, 2016).

Despite the potential and advantages of both CbA and EbA, including knowledge exchange, information access and increased social capital and equity; institutional and governance barriers still constitute a challenge for local adaptation efforts (Wright et al., 2014; Fernández-Giménez et al., 2015).

Wetland management. In wetland ecosystems, temperature rise has direct and irreversible impacts on species functioning and distribution, ecosystem equilibrium and services, and second-order impacts on local livelihoods (see Chapter 3, Section 3.4.3). The structure and function of wetland systems are changing due to climate change. Wetland management strategies, including adjustments in infrastructural, behavioural, and institutional practices have clear implications for adaptation (Colloff et al., 2016b; Finlayson et al., 2017; Wigand et al., 2017).

Despite international initiatives on wetland restoration and management through the Ramsar Convention on Wetlands, policies have not been effective (Finlayson, 2012; Finlayson et al., 2017). Institutional reform, such as flexible, locally relevant governance, drawing on principles of adaptive co-management, and multi-stakeholder participation becomes increasingly necessary for effective wetland management (Capon et al., 2013; Finlayson et al., 2017).

4.3.2.3 Coastal systems

Managing coastal stress. Particularly to allow for the landward relocation of coastal ecosystems under a transition to a 1.5°C warmer world, planning for climate change would need to be integrated with the use of coastlines by humans (Saunders et al., 2014; Kelleway et al., 2017). Adaptation options for managing coastal stress include coastal

hardening through the building of seawalls and the re-establishment of coastal ecosystems such as mangroves (André et al., 2016; Cooper et al., 2016). While the feasibility of the solutions is high, they are expensive to scale (*robust evidence, medium agreement*).

There is *low evidence* and *high agreement* that reducing the impact of local stresses (Halpern et al., 2015) will improve the resilience of marine ecosystems as they transition to a 1.5°C world (O’Leary et al., 2017). Approaches to reducing local stresses are considered feasible, cost-effective and highly scalable. Ecosystem resilience may be increased through alternative livelihoods (e.g., sustainable aquaculture), which are among a suite of options for building resilience in coastal ecosystems. These options enjoy high levels of feasibility yet are expensive, which stands in the way of scalability (*robust evidence, medium agreement*) (Hiwasaki et al., 2015; Brugnach et al., 2017).

Working with coastal communities has the potential for improving the resilience of coastal ecosystems. Combined with the advantages of using indigenous knowledge to guide transitions, solutions can be more effective when undertaken in partnership with local communities, cultures, and knowledge (See Box 4.3).

Restoration of coastal ecosystems and fisheries. Marine restoration is expensive compared to terrestrial restoration, and the survival of projects is currently low, with success depending on the ecosystem and site, rather than the size of the financial investment (Bayraktarov et al., 2016). Mangrove replanting shows evidence of success globally, with numerous examples of projects that have established forests (Kimball et al., 2015; Bayraktarov et al., 2016).

Efforts with reef-building corals have been attempted with a low level of success (Bayraktarov et al., 2016). Technologies to help re-establish coral communities are limited (Rinkevich, 2014), as are largely untested disruptive technologies (e.g., genetic manipulation, assisted evolution) (van Oppen et al., 2015). Current technologies also have trouble scaling given the substantial costs and investment required (Bayraktarov et al., 2016).

Johannessen and Macdonald (2016) report the ‘blue carbon’ sink to be 0.4–0.8% of global anthropogenic emissions. However, this does not adequately account for post-depositional processes and could overestimate removal potentials, subject to a risk of reversal. Seagrass beds will thus not contribute significantly to enabling 1.5°C-consistent pathways.

4.3.3 Urban and Infrastructure System Transitions

There will be approximately 70 million additional urban residents every year through to the middle part of this century (UN DESA, 2014). The majority of these new urban citizens will reside in small and medium-sized cities in low- and middle-income countries (Cross-Chapter Box 13 in Chapter 5). The combination of urbanization and economic and infrastructure development could account for an additional 226 GtCO₂ by 2050 (Bai et al. 2018). However, urban systems can harness the mega-trends of urbanization, digitalization, financialization and growing sub-national commitment to smart cities, green cities, resilient cities, sustainable cities and adaptive cities, for the type of

transformative change required by 1.5°C-consistent pathways (SDSN, 2013; Parag and Sovacool, 2016; Roberts, 2016; Wachsmuth et al., 2016; Revi, 2017; Solecki et al., 2018). There is a growing number of urban climate responses driven by cost-effectiveness, development, work creation and inclusivity considerations (Solecki et al., 2013; Ahern et al., 2014; Floater et al., 2014; Revi et al., 2014a; Villarroel Walker et al., 2014; Kennedy et al., 2015; Rodríguez, 2015; McGranahan et al., 2016; Dodman et al., 2017a; Newman et al., 2017; UN-Habitat, 2017; Westphal et al., 2017).

In addition, low-carbon cities could reduce the need to deploy carbon dioxide removal (CDR) and solar radiation modification (SRM) (Fink, 2013; Thomson and Newman, 2016).

Cities are also places in which the risks associated with warming of 1.5°C, such as heat stress, terrestrial and coastal flooding, new disease vectors, air pollution and water scarcity, will coalesce (see Chapter 3, Section 3.3) (Dodman et al., 2017a; Satterthwaite and Bartlett, 2017). Unless adaptation and mitigation efforts are designed around the need to decarbonize urban societies in the developed world and provide low-carbon solutions to the needs of growing urban populations in developing countries, they will struggle to deliver the pace or scale of change required by 1.5°C-consistent pathways (Hallegatte et al., 2013; Villarroel Walker et al., 2014; Roberts, 2016; Solecki et al., 2018). The pace and scale of urban climate responses can be enhanced by attention to social equity (including gender equity), urban ecology (Brown and McGranahan, 2016; Wachsmuth et al., 2016; Ziervogel et al., 2016a) and participation in sub-national networks for climate action (Cole, 2015; Jordan et al., 2015).

The long-lived urban transport, water and energy systems that will be constructed in the next three decades to support urban populations in developing countries and to retrofit cities in developed countries will have to be different to those built in Europe and North America in the 20th century, if they are to support the required transitions (Freire et al., 2014; Cartwright, 2015; McPhearson et al., 2016; Roberts, 2016; Lwasa, 2017). Recent literature identifies energy, infrastructure, appliances, urban planning, transport and adaptation options as capable of facilitating systemic change. It is these aspects of the urban system that are discussed below and from which options in Section 4.5 are selected.

4.3.3.1 Urban energy systems

Urban economies tend to be more energy intensive than national economies due to higher levels of per capita income, mobility and consumption (Kennedy et al., 2015; Broto, 2017; Gota et al., 2018). However, some urban systems have begun decoupling development from the consumption of fossil fuel-powered energy through energy efficiency, renewable energy and locally managed smart grids (Dodman, 2009; Freire et al., 2014; Eyre et al., 2018; Glazebrook and Newman, 2018).

The rapidly expanding cities of Africa and Asia, where energy poverty currently undermines adaptive capacity (Westphal et al., 2017; Satterthwaite et al., 2018), have the opportunity to benefit from recent

price changes in renewable energy technologies to enable clean energy access to citizens (SDG 7) (Cartwright, 2015; Watkins, 2015; Lwasa, 2017; Kennedy et al., 2018; Teferi and Newman, 2018). This will require strengthened energy governance in these countries (Eberhard et al., 2017). Where renewable energy displaces paraffin, wood fuel or charcoal feedstocks in informal urban settlements, it provides the co-benefits of improved indoor air quality, reduced fire risk and reduced deforestation, all of which can enhance adaptive capacity and strengthen demand for this energy (Newham and Conradie, 2013; Winkler, 2017; Kennedy et al., 2018; Teferi and Newman, 2018).

4.3.3.2 Urban infrastructure, buildings and appliances

Buildings are responsible for 32% of global energy consumption (IEA, 2016c) and have a large energy saving potential with available and demonstrated technologies such as energy efficiency improvements in technical installations and in thermal insulation (Toleikyte et al., 2018) and energy sufficiency (Thomas et al., 2017). Kuramochi et al. (2018) show that 1.5°C-consistent pathways require building emissions to be reduced by 80–90% by 2050, new construction to be fossil-free and near-zero energy by 2020, and an increased rate of energy refurbishment of existing buildings to 5% per annum in OECD (Organisation for Economic Co-operation and Development) countries (see also Section 4.2.1).

Based on the IEA-ETP (IEA, 2017g), Chapter 2 identifies large saving potential in heating and cooling through improved building design, efficient equipment, lighting and appliances. Several examples of net zero energy in buildings are now available (Wells et al., 2018). In existing buildings, refurbishment enables energy saving (Semprini et al., 2017; Brambilla et al., 2018; D'Agostino and Parker, 2018; Sun et al., 2018) and cost savings (Toleikyte et al., 2018; Zangheri et al., 2018).

Reducing the energy embodied in building materials provides further energy and GHG savings (Cabeza et al., 2013; Oliver and Morecroft, 2014; Koezjakov et al., 2018), in particular through increased use of bio-based materials (Lupišek et al., 2015) and wood construction (Ramage et al., 2017). The United Nations Environment Programme (UNEP³) estimates that improving embodied energy, thermal performance, and direct energy use of buildings can reduce emissions by 1.9 GtCO₂e yr⁻¹ (UNEP, 2017b), with an additional reduction of 3 GtCO₂e yr⁻¹ through energy efficient appliances and lighting (UNEP, 2017b). Further increasing the energy efficiency of appliances and lighting, heating and cooling offers the potential for further savings (Parikh and Parikh, 2016; Garg et al., 2017).

Smart technology, drawing on the internet of things (IoT) and building information modelling, offers opportunities to accelerate energy efficiency in buildings and cities (Moreno-Cruz and Keith, 2013; Hoy, 2016) (see also Section 4.4.4). Some cities in developing countries are drawing on these technologies to adopt 'leapfrog' infrastructure, buildings and appliances to pursue low-carbon development (Newman et al., 2017; Teferi and Newman, 2017) (Cross-Chapter Box 13 in Chapter 5).

³ Currently called UN Environment.

4.3.3.3 Urban transport and urban planning

Urban form impacts demand for energy (Sims et al., 2014) and other welfare related factors: a meta-analysis of 300 papers reported energy savings of 26 USD per person per year attributable to a 10% increase in urban population density (Ahlfeldt and Pietrostefani, 2017). Significant reductions in car use are associated with dense, pedestrianized cities and towns and medium-density transit corridors (Newman and Kenworthy, 2015; Newman et al., 2017) relative to low-density cities in which car dependency is high (Schiller and Kenworthy, 2018). Combined dense urban forms and new mass transit systems in Shanghai and Beijing have yielded less car use (Gao and Newman, 2018) (see Box 4.9). Compact cities also create the passenger density required to make public transport more financially viable (Rode et al., 2017; Ahlfeldt and Pietrostefani, 2017) and enable combinations of cleaner fuel feedstocks and urban smart grids, in which vehicles form part of the storage capacity (Oldenbroek et al., 2017). Similarly, the spatial organization of urban energy influenced the trajectories of urban development in cities as diverse as Hong Kong, Bengaluru and Maputo (Broto, 2017).

The informal settlements of middle- and low-income cities, where urban density is more typically associated with a range of water- and vector-borne health risks, may provide a notable exception to the adaptive advantages of urban density (Mitlin and Satterthwaite, 2013; Lilford et al., 2017) unless new approaches and technologies are harnessed to accelerate slum upgrading (Teferi and Newman, 2017).

Scenarios consistent with 1.5°C depend on a roughly 15% reduction in final energy use by the transport sector by 2050 relative to 2015 (Chapter 2, Figure 2.12). In one analysis the phasing out of fossil fuel passenger vehicle sales by 2035–2050 was identified as a benchmark for aligning with 1.5°C-consistent pathways (Kuramochi et al., 2018). Reducing emissions from transport has lagged the power sector (Sims et al., 2014; Creutzig et al., 2015a), but evidence since AR5 suggests that cities are urbanizing and re-urbanizing in ways that coordinate transport sector adaptation and mitigation (Colenbrander et al., 2017; Newman et al., 2017; Salvo et al., 2017; Gota et al., 2018). The global transport sector could reduce 4.7 GtCO₂e yr⁻¹ (4.1–5.3) by 2030. This is significantly more than is predicted by integrated assessment models (UNEP, 2017b). Such a transition depends on cities that enable modal shifts and avoided journeys and that provide incentives for uptake of improved fuel efficiency and changes in urban design that encourage walkable cities, non-motorized transport and shorter commuter distances (IEA, 2016a; Mittal et al., 2016; Zhang et al., 2016; Li and Loo, 2017). In at least 4 African cities, 43 Asian cities and 54 Latin American cities, transit-oriented development (TOD), has emerged as an organizing principle for urban growth and spatial planning (Colenbrander et al., 2017; Lwasa, 2017; BRTData, 2018). This trend is important to counter the rising demand for private cars in developing-country cities (AfDB/OECD/UNDP, 2016). In India, TOD has been combined with localized solar PV installations and new ways of financing rail expansion (Sharma, 2018).

Cities pursuing sustainable transport benefit from reduced air pollution, congestion and road fatalities and are able to harness the relationship between transport systems, urban form, urban energy intensity

and social cohesion (Goodwin and Van Dender, 2013; Newman and Kenworthy, 2015; Wee, 2015).

Technology and electrification trends since AR5 make carbon-efficient urban transport easier (Newman et al., 2016), but realizing urban transport's contribution to a 1.5°C-consistent pathways will require the type of governance that can overcome the financial, institutional, behavioural and legal barriers to change (Geels, 2014; Bakker et al., 2017).

Adaptation to a 1.5°C world is enabled by urban design and spatial planning policies that consider extreme weather conditions and reduce displacement by climate related disasters (UNISDR, 2009; UN-Habitat, 2011; Mitlin and Satterthwaite, 2013).

Building codes and technology standards for public lighting, including traffic lights (Beccali et al., 2015), play a critical role in reducing carbon emissions, enhancing urban climate resilience and managing climate risk (Steenhof and Sparling, 2011; Parnell, 2015; Shapiro, 2016; Evans et al., 2017). Building codes can support the convergence to zero emissions from buildings (Wells et al., 2018) and can be used retrofit the existing building stock for energy efficiency (Ruparathna et al., 2016).

The application of building codes and standards for 1.5°C-consistent pathways will require improved enforcement, which can be a challenge in developing countries where inspection resources are often limited and codes are poorly tailored to local conditions (Ford et al., 2015c; Chandel et al., 2016; Eisenberg, 2016; Shapiro, 2016; Hess and Kelman, 2017; Mavhura et al., 2017). In all countries, building codes can be undermined by industry interests and can be maladaptive if they prevent buildings or land use from evolving to reduce climate impacts (Eisenberg, 2016; Shapiro, 2016).

The deficit in building codes and standards in middle-income and developing-country cities need not be a constraint to more energy-efficient and resilient buildings (Tait and Euston-Brown, 2017). For example, the relatively high price that poor households pay for unreliable and at times dangerous household energy in African cities has driven the uptake of renewable energy and energy efficiency technologies in the absence of regulations or fiscal incentives (Eberhard et al., 2011, 2016; Cartwright, 2015; Watkins, 2015). The Kuyasa Housing Project in Khayelitsha, one of Cape Town's poorest suburbs, created significant mitigation and adaptation benefits by installing ceilings, solar water heaters and energy-efficient lightbulbs in houses independent of the formal housing or electrification programme (Winkler, 2017).

4.3.3.4 Electrification of cities and transport

The electrification of urban systems, including transport, has shown global progress since AR5 (IEA, 2016a; Kennedy et al., 2018; Schiller and Kenworthy, 2018). High growth rates are now appearing in electric vehicles (Figure 4.1), electric bikes and electric transit (IEA, 2018), which would need to displace fossil fuel-powered passenger vehicles by 2035–2050 to remain in line with 1.5°C-consistent pathways. China's 2017 Road Map calls for 20% of new vehicle

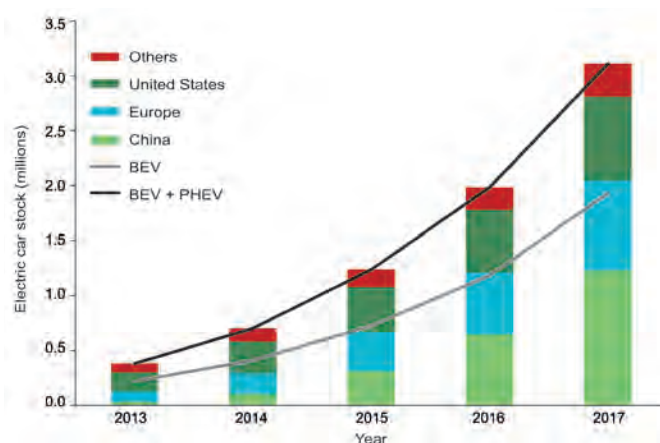


Figure 4.1 | Increase of the global electric car stock by country (2013–2017). The grey line is battery electric vehicles (BEV) only while the black line includes both BEV and plug-in hybrid vehicles (PHEV). Source: (IEA, 2018). Based on IEA data from Global EV Outlook 2018 © OECD/IEA 2018, IEA Publishing.

sales to be electric. India is aiming for exclusively electric vehicles (EVs) by 2032 (NITI Aayog and RMI, 2017). Globally, EV sales were up 42% in 2016 relative to 2015, and in the United States EV sales were up 36% over the same period (Johnson and Walker, 2016).

The extent of electric railways in and between cities has expanded since AR5 (IEA, 2016a; Mittal et al., 2016; Zhang et al., 2016; Li and Loo, 2017). In high-income cities there is *medium evidence* for the decoupling of car use and wealth since AR5 (Newman, 2017). In cities where private vehicle ownership is expected to increase, less carbon-intensive fuel sources and reduced car journeys will be necessary as well as electrification of all modes of transport (Mittal et al., 2016; van Vuuren et al., 2017). Some recent urban data show a decoupling of urban growth and GHG emissions (Newman and Kenworthy, 2015) and that ‘peak car’ has been reached in Shanghai and Beijing (Gao and Kenworthy, 2017) and beyond (Manville et al., 2017) (also see Box 4.9).

An estimated 800 cities globally have operational bike-share schemes (E. Fishman et al., 2015), and China had 250 million electric bicycles in 2017 (Newman et al., 2017). Advances in information and communication technologies (ICT) offer cities the chance to reduce urban transport congestion and fuel consumption by making better use of the urban vehicle fleet through car sharing, driverless cars and coordinated public transport, especially when electrified (Wee, 2015; Glazebrook and Newman, 2018). Advances in ‘big-data’ can assist in creating a better understanding of the connections between cities, green infrastructure, environmental services and health (Jennings et al., 2016) and improve decision-making in urban development (Lin et al., 2017).

4.3.3.5 Shipping, freight and aviation

International transport hubs, including airports and ports, and the associated mobility of people are major economic contributors to most large cities even while under the governance of national authorities and international legislation. Shipping, freight and aviation systems have grown rapidly, and little progress has been made since AR5 on replacing fossil fuels, though some trials are continuing (Zhang, 2016; Bouman et al., 2017; EEA, 2017). Aviation emissions do not yet feature

in IAMs (Bows-Larkin, 2015), but could be reduced by between a third and two-thirds through energy efficiency measures and operational changes (Dahlmann et al., 2016). On shorter intercity trips, aviation could be replaced by high-speed electric trains drawing on renewable energy (Åkerman, 2011). Some progress has been made on the use of electricity in planes and shipping (Grewe et al., 2017) though no commercial applications have arisen. Studies indicate that biofuels are the most viable means of decarbonizing intercontinental travel, given their technical characteristics, energy content and affordability (Wise et al., 2017). The lifecycle emissions of bio-based jet fuels and marine fuels can be considerable (Cox et al., 2014; IEA, 2017g) depending on their location (Elshout et al., 2014), but can be reduced by feedstock and conversion technology choices (de Jong et al., 2017).

In recent years the potential for transport to use synfuels, such as ethanol, methanol, methane, ammonia and hydrogen, created from renewable electricity and CO₂, has gained momentum but has not yet demonstrated benefits on a scale consistent with 1.5°C pathways (Ezeji, 2017; Fasihi et al., 2017). Decarbonizing the fuel used by the world’s 60,000 large ocean vessels faces governance barriers and the need for a global policy (Bows and Smith, 2012; IRENA, 2015; Rehmatulla and Smith, 2015). Low-emission marine fuels could simultaneously address sulphur and black carbon issues in ports and around waterways and accelerate the electrification of all large ports (Bouman et al., 2017; IEA, 2017g).

4.3.3.6 Climate-resilient land use

Urban land use influences energy intensity, risk exposure and adaptive capacity (Carter et al., 2015; Araos et al., 2016a; Ewing et al., 2016; Newman et al., 2016; Broto, 2017). Accordingly, urban land-use planning can contribute to climate mitigation and adaptation (Parnell, 2015; Francesch-Huidobro et al., 2017) and the growing number of urban climate adaptation plans provide instruments to do this (Carter et al., 2015; Dhar and Khirfan, 2017; Siders, 2017; Stults and Woodruff, 2017). Adaptation plans can reduce exposure to urban flood risk (which, in a 1.5°C world, could double relative to 1976–2005; Alfieri et al., 2017), heat stress (Chapter 3, Section 3.5.5.8), fire risk (Chapter 3, Section 3.4.3.4) and sea level rise (Chapter 3, Section 3.4.5.1) (Schleussner et al., 2016).

Cities can reduce their risk exposure by considering investment in infrastructure and buildings that are more resilient to warming of 1.5°C or beyond. Where adaptation planning and urban planning generate the type of local participation that enhances capacity to cope with risks, they can be mutually supportive processes (Archer et al., 2014; Kettle et al., 2014; Campos et al., 2016; Chu et al., 2017; Siders, 2017; Underwood et al., 2017). Not all adaptation plans are reported as effective (Measham et al., 2011; Hetz, 2016; Woodruff and Stults, 2016; Mahlkow and Donner, 2017), especially in developing-country cities (Kiunsi, 2013). In cases where adaptation planning may further marginalize poor citizens, either through limited local control over adaptation priorities or by displacing impacts onto poorer communities, successful urban risk management would need to consider factors such as justice, equity, and inclusive participation, as well as recognize the political economy of adaptation (Archer, 2016; Shi et al., 2016; Ziervogel et al., 2016a, 2017; Chu et al., 2017).

4.3.3.7 Green urban infrastructure and ecosystem services

Integrating and promoting green urban infrastructure (including street trees, parks, green roofs and facades, and water features) into city planning can be difficult (Leck et al., 2015) but increases urban resilience to impacts of 1.5°C warming (Table 4.2) in ways that can be more cost-effective than conventional infrastructure (Cartwright et al., 2013; Culwick and Bobbins, 2016).

Realizing climate benefits from urban green infrastructure sometimes requires a city-region perspective (Wachsmuth et al., 2016). Where the urban impact on ecological systems in and beyond the city is appreciated, the potential for transformative change exists (Soderlund and Newman, 2015; Ziervogel et al., 2016a), and a locally appropriate combination of green space, ecosystem goods and services and the built environment can increase the set of urban adaptation options (Puppim de Oliveira et al., 2013).

Milan, Italy, a city with deliberate urban greening policies, planted 10,000 hectares of new forest and green areas over the last two decades (Sanesi et al., 2017). The accelerated growth of urban trees, relative to rural trees, in several regions of the world is expected to decrease tree longevity (Pretzsch et al., 2017), requiring monitoring and additional management of urban trees if their contribution to urban ecosystem-based adaptation and mitigation is to be maintained in a 1.5°C world (Buckeridge, 2015; Pretzsch et al., 2017).

4.3.3.8 Sustainable urban water and environmental services

Urban water supply and wastewater treatment is energy intensive and currently accounts for significant GHG emissions (Nair et al., 2014). Cities can integrate sustainable water resource management and the supply of water services in ways that support mitigation, adaptation and development through waste water recycling and storm water diversion (Xue et al., 2015; Poff et al., 2016). Governance and finance challenges complicate balancing sustainable water supply and rising urban demand, particularly in low-income cities (Bettini et al., 2015; Deng and Zhao, 2015; Hill Clarvis and Engle, 2015; Lemos, 2015; Margerum and Robinson, 2015).

Urban surface-sealing with impervious materials affects the volume and velocity of runoff and flooding during intense rainfall (Skougaard Kaspersen et al., 2015), but urban design in many cities now seeks to mediate runoff, encourage groundwater recharge and enhance water quality (Liu et al., 2014; Lamond et al., 2015; Voskamp and Van de Ven, 2015; Costa et al., 2016; Mguni et al., 2016; Xie et al., 2017). Challenges remain for managing intense rainfall events that are reported to be increasing in frequency and intensity in some locations (Ziervogel et al., 2016b), and urban flooding is expected to increase at 1.5°C of warming (Alfieri et al., 2017). This risk falls disproportionately on women and poor people in cities (Mitlin, 2005; Chu et al., 2016; Ziervogel et al., 2016b; Chant et al., 2017; Dodman et al., 2017a, b).

Nexus approaches that highlight urban areas as socio-ecological systems can support policy coherence (Rasul and Sharma, 2016) and sustainable urban livelihoods (Biggs et al., 2015). The water–energy–food (WEF) nexus is especially important to growing urban populations (Tacoli et al., 2013; Lwasa et al., 2014; Villarroel Walker et al., 2014).

4.3.4 Industrial Systems Transitions

Industry consumes about one-third of global final energy and contributes, directly and indirectly, about one-third of global GHG emissions (IPCC, 2014b). If the increase in global mean temperature is to remain under 1.5°C, modelling indicates that industry cannot emit more than 2 GtCO₂ in 2050, corresponding to a reduction of between 67 and 91% (interquartile range) in GHG emissions compared to 2010 (see Chapter 2, Figures 2.20 and 2.21, and Table 4.1). Moreover, the consequences of warming of 1.5°C or more pose substantial challenges for industrial diversity. This section will first briefly discuss the limited literature on adaptation options for industry. Subsequently, new literature since AR5 on the feasibility of industrial mitigation options will be discussed.

Research assessing adaptation actions by industry indicates that only a small fraction of corporations has developed adaptation measures. Studies of adaptation in the private sector remain limited (Agrawala et al., 2011; Linnenluecke et al., 2015; Averbchenkova et al., 2016; Bremer and Linnenluecke, 2016; Pauw et al., 2016a) and for 1.5°C are largely

Table 4.2 | Green urban infrastructure and benefits

Green Infrastructure	Adaptation Benefits	Mitigation Benefits	References
Urban tree planting, urban parks	Reduced heat island effect, psychological benefits	Less cement, reduced air-conditioning use	Demuzere et al., 2014; Mullaney et al., 2015; Soderlund and Newman, 2015; Beaudoin and Gosselin, 2016; Green et al., 2016; Lin et al., 2017
Permeable surfaces	Water recharge	Less cement in city, some bio-sequestration, less water pumping	Liu et al., 2014; Lamond et al., 2015; Skougaard Kaspersen et al., 2015; Voskamp and Van de Ven, 2015; Costa et al., 2016; Mguni et al., 2016; Xie et al., 2017
Forest retention, urban agricultural land	Flood mediation, healthy lifestyles	Reduced air pollution	Nowak et al., 2006; Tallis et al., 2011; Elmqvist et al., 2013; Buckeridge, 2015; Culwick and Bobbins, 2016; Panagopoulos et al., 2016; Stevenson et al., 2016; R. White et al., 2017
Wetland restoration, riparian buffer zones	Reduced urban flooding, low-skilled local work, sense of place	Some bio-sequestration, less energy spent on water treatment	Cartwright et al., 2013; Elmqvist et al., 2015; Brown and McGranahan, 2016; Camps-Calvet et al., 2016; Culwick and Bobbins, 2016; McPhearson et al., 2016; Ziervogel et al., 2016b; Collas et al., 2017; F. Li et al., 2017
Biodiverse urban habitat	Psychological benefits, inner-city recreation	Carbon sequestration	Beatley, 2011; Elmqvist et al., 2015; Brown and McGranahan, 2016; Camps-Calvet et al., 2016; McPhearson et al., 2016; Collas et al., 2017; F. Li et al., 2017

absent. This knowledge gap is particularly evident for medium-sized enterprises and in low- and middle-income nations (Surminski, 2013).

Depending on the industrial sector, mitigation consistent with 1.5°C would mean, across industries, a reduction of final energy demand by one-third, an increase of the rate of recycling of materials and the development of a circular economy in industry (Lewandowski, 2016; Linder and Williander, 2017), the substitution of materials in high-carbon products with those made up of renewable materials (e.g., wood instead of steel or cement in the construction sector, natural textile fibres instead of plastics), and a range of deep emission reduction options, including use of bio-based feedstocks, low-emission heat sources, electrification of production processes, and/or capture and storage of all CO₂ emissions by 2050 (Åhman et al., 2016). Some of the choices for mitigation options and routes for GHG-intensive industry are discrete and potentially subject to path dependency: if an industry goes one way (e.g., in keeping existing processes), it will be harder to transition to process change (e.g., electrification) (Bataille et al., 2018). In the context of rising demand for construction, an increasing share of industrial production may be based in developing countries (N. Li et al., 2017), where current efficiencies may be lower than in developed countries, and technical and institutional feasibility may differ (Ma et al., 2015).

Except for energy efficiency, costs of disruptive change associated with hydrogen- or electricity-based production, bio-based feedstocks and carbon dioxide capture, (utilization) and storage (CC(U)S) for trade-sensitive industrial sectors (in particular the iron and steel, petrochemical and refining industries) make policy action by individual countries challenging because of competitiveness concerns (Åhman et al., 2016; Nabernegg et al., 2017).

Table 4.3 provides an overview of applicable mitigation options for key industrial sectors.

4.3.4.1 Energy efficiency

Isolated efficiency implementation in energy-intensive industries is a necessary but insufficient condition for deep emission reductions (Napp et al., 2014; Aden, 2018). Various options specific to different industries

are available. In general, their feasibility depends on lowering capital costs and raising awareness and expertise (Wesseling et al., 2017). General-purpose technologies, such as ICT, and energy management tools can improve the prospects of energy efficiency in industry (see Section 4.4.4).

Cross-sector technologies and practices, which play a role in all industrial sectors including small- and medium-sized enterprises (SMEs) and non-energy intensive industry, also offer potential for considerable energy efficiency improvements. They include: (i) motor systems (for example electric motors, variable speed drives, pumps, compressors and fans), responsible for about 10% of worldwide industrial energy consumption, with a global energy efficiency improvement potential of around 20–25% (Napp et al., 2014); and (ii) steam systems, responsible for about 30% of industrial energy consumption and energy saving potentials of about 10% (Hasanbeigi et al., 2014; Napp et al., 2014). Waste heat recovery from industry has substantial potential for energy efficiency and emission reduction (Forman et al., 2016). Low awareness and competition from other investments limit the feasibility of such options (Napp et al., 2014).

4.3.4.2 Substitution and circularity

Recycling materials and developing a circular economy can be institutionally challenging, as it requires advanced capabilities (Henry et al., 2006) and organizational changes (Cooper-Searle et al., 2018), but has advantages in terms of cost, health, governance and environment (Ali et al., 2017). An assessment of the impacts on energy use and environmental issues is not available, but substitution could play a large role in reducing emissions (Åhman et al., 2016) although its potential depends on the demand for material and the turnover rate of, for example, buildings (Haas et al., 2015). Material substitution and CO₂ storage options are under development, for example, the use of algae and renewable energy for carbon fibre production, which could become a net sink of CO₂ (Arnold et al., 2018).

4.3.4.3 Bio-based feedstocks

Bio-based feedstock processes could be seen as part of the circular materials economy (see section above). In several sectors, bio-based

Table 4.3 | Overview of different mitigation options potentially consistent with limiting warming to 1.5°C and applicable to main industrial sectors, including examples of application (Napp et al., 2014; Boulamanti and Moya, 2017; Wesseling et al., 2017).

Industrial mitigation option	Iron/Steel	Cement	Refineries and Petrochemicals	Chemicals
Process and Energy Efficiency	Can make a difference of between 10% and 50%, depending on the plant. Relevant but not enough for 1.5°C			
Bio-based	Coke can be made from biomass instead of coal	Partial (only energy-related emissions)	Biomass can replace fossil feedstocks	
Circularity & Substitution	More recycling and replacement by low-emission materials, including alternative chemistries for cement		Limited potential	
Electrification & Hydrogen	Direct reduction with hydrogen Heat generation through electricity	Partial (only electrified heat generation)	Electrified heat and hydrogen generation	
Carbon dioxide capture, utilization and storage	Possible for process emissions and energy. Reduces emissions by 80–95%, and net emissions can become negative when combined with biofuel		Can be applied to energy emissions and different stacks but not on emissions of products in the use phase (e.g., gasoline)	

feedstocks would leave the production process of materials relatively untouched, and a switch would not affect the product quality, making the option more attractive. However, energy requirements for processing bio-based feedstocks are often high, costs are also still higher, and the emissions over the full life cycle, both upstream and downstream, could be significant (Wesseling et al., 2017). Bio-based feedstocks may put pressure on natural resources by increasing land demand by biodiversity impacts beyond bioenergy demand for electricity, transport and buildings (Slade et al., 2014), and, partly as a result, face barriers in public acceptance (Sleenhoff et al., 2015).

4.3.4.4 Electrification and hydrogen

Electrification of manufacturing processes would constitute a significant technological challenge and would entail a more disruptive innovation in industry than bio-based or CCS options to get to very low or zero emissions, except potentially in steel-making (Philibert, 2017). The disruptive characteristics could potentially lead to stranded assets, and could reduce political feasibility and industry support (Åhman et al., 2016). Electrification of manufacturing would require further technological development in industry, as well as an ample supply of cost-effective low-emission electricity (Philibert, 2017).

Low-emission hydrogen can be produced by natural gas with CCS, by electrolysis of water powered by zero-emission electricity, or potentially in the future by generation IV nuclear reactors. Feasibility of electrification and use of hydrogen in production processes or fuel cells is affected by technical development (in terms of efficient hydrogen production and electrification of processes), by geophysical factors related to the availability of low-emission electricity (MacKay, 2013), by associated public perception and by economic feasibility, except in areas with ample solar and/or wind resources (Philibert, 2017; Wesseling et al., 2017).

4.3.4.5 CO₂ capture, utilization and storage in industry

CO₂ capture in industry is generally considered more feasible than CCS in the power sector (Section 4.3.1) or from bioenergy sources (Section 4.3.7), although CCS in industry faces similar barriers. Almost all of the current full-scale (>1MtCO₂ yr⁻¹) CCS projects capture CO₂ from industrial sources, including the Sleipner project in Norway, which has been injecting CO₂ from a gas facility in an offshore saline formation since 1996 (Global CCS Institute, 2017). Compared to the power sector, retrofitting CCS on existing industrial plants would leave the production process of materials relatively untouched (Åhman et al., 2016), though significant investments and modifications still have to be made. Some industries, in particular cement, emit CO₂ as inherent process emissions and can therefore not reduce emissions to zero without CC(U)S. CO₂ stacks in some industries have a high economic and technical feasibility for CO₂ capture as the CO₂ concentration in the exhaust gases is relatively high (IPCC, 2005b; Leeson et al., 2017), but others require strong modifications in the production process, limiting technical and economic feasibility, though costs remain lower than other deep GHG reduction options (Rubin et al., 2015). There are indications that the energy use in CO₂ capture through amine solvents (for solvent regeneration) can decrease by around 60%, from 5 GJ tCO₂⁻¹ in 2005 to 2 GJ tCO₂⁻¹ in the best-performing

current pilot plants (Idem et al., 2015), increasing both technical and economic potential for this option. The heterogeneity of industrial production processes might point to the need for specific institutional arrangements to incentivize industrial CCS (Mikunda et al., 2014), and may decrease institutional feasibility.

Whether carbon dioxide utilization (CCU) can contribute to limiting warming to 1.5°C depends on the origin of the CO₂ (fossil, biogenic or atmospheric), the source of electricity for converting the CO₂ or regenerating catalysts, and the lifetime of the product. Review studies indicate that CO₂ utilization in industry has a small role to play in limiting warming to 1.5°C because of the limited potential of reusing CO₂ with currently available technologies and the re-emission of CO₂ when used as a fuel (IPCC, 2005b; Mac Dowell et al., 2017). However, new developments could make CCU more feasible, in particular in CO₂ use as a feedstock for carbon-based materials that would isolate CO₂ from the atmosphere for a long time, and in low-cost, low-emission electricity that would make the energy use of CO₂ capture more sustainable. The conversion of CO₂ to fuels using zero-emission electricity has a lower technical, economic and environmental feasibility than direct CO₂ capture and storage from industry (Abanades et al., 2017), although the economic prospects have improved recently (Philibert, 2017).

4.3.5 Overarching Adaptation Options Supporting Adaptation Transitions

This section assesses overarching adaptation options—specific solutions from which actors can choose and make decisions to reduce climate vulnerability and build resilience. We examine their feasibility in the context of transitions of energy, land and ecosystem, urban and infrastructure, and industrial systems here, and further in Section 4.5. These options can contribute to creating an enabling environment for adaptation (see Table 4.4 and Section 4.4).

4.3.5.1 Disaster risk management (DRM)

DRM is a process for designing, implementing and evaluating strategies, policies and measures to improve the understanding of disaster risk, and promoting improvement in disaster preparedness, response and recovery (IPCC, 2012). There is increased demand to integrate DRM and adaptation (Howes et al., 2015; Kelman et al., 2015; Serrao-Neumann et al., 2015; Archer, 2016; Rose, 2016; van der Keur et al., 2016; Kelman, 2017; Wallace, 2017) to reduce vulnerability, but institutional, technical and financial capacity challenges in frontline agencies constitute constraints (*medium evidence, high agreement*) (Eakin et al., 2015; Kita, 2017; Wallace, 2017).

4.3.5.2 Risk sharing and spreading

Risks associated with 1.5°C warming (Chapter 3, Section 3.4) may increase the demand for options that share and spread financial burdens. Formal, market-based (re)insurance spreads risk and provides a financial buffer against the impacts of climate hazards (Linnerooth-Bayer and Hochrainer-Stigler, 2015; Wolfrom and Yokoi-Arai, 2015; O'Hare et al., 2016; Glaas et al., 2017; Patel et al., 2017). As an alternative to traditional indemnity-based insurance, index-

based micro-crop and livestock insurance programmes have been rolled out in regions with less developed insurance markets (Akter et al., 2016, 2017; Jensen and Barrett, 2017). There is *medium evidence* and *medium agreement* on the feasibility of insurance for adaptation, with financial, social, and institutional barriers to implementation and uptake, especially in low-income nations (García Romero and Molina, 2015; Joyette et al., 2015; Lashley and Warner, 2015; Jin et al., 2016). Social protection programmes include cash and in-kind transfers to protect poor and vulnerable households from the impact of economic shocks, natural disasters and other crises (World Bank, 2017b), and can build generic adaptive capacity and reduce vulnerability when combined with a comprehensive climate risk management approach (*medium evidence, medium agreement*) (Devereux, 2016; Lemos et al., 2016).

4.3.5.3 Education and learning

Educational adaptation options motivate adaptation through building awareness (Butler et al., 2016; Myers et al., 2017), leveraging multiple knowledge systems (Pearce et al., 2015; Janif et al., 2016), developing participatory action research and social learning processes (Butler and Adamowski, 2015; Ensor and Harvey, 2015; Butler et al., 2016; Thi Hong Phuong et al., 2017; Ford et al., 2018), strengthening extension services, and building mechanisms for learning and knowledge sharing through community-based platforms, international conferences and knowledge networks (Vinke-de Kruijf and Pahl-Wostl, 2016) (*medium evidence, high agreement*).

4.3.5.4 Population health and health system adaptation options

Climate change will exacerbate existing health challenges (Chapter 3, Section 3.4.7). Options for enhancing current health services include providing access to safe water and improved sanitation, enhancing access to essential services such as vaccination, and developing or strengthening integrated surveillance systems (WHO, 2015). Combining these with iterative management can facilitate effective adaptation (*medium evidence, high agreement*).

4.3.5.5 Indigenous knowledge

There is *medium evidence* and *high agreement* that indigenous knowledge is critical for adaptation, underpinning adaptive capacity through the diversity of indigenous agro-ecological and forest management systems, collective social memory, repository of accumulated experience and social networks (Hiwasaki et al., 2015; Pearce et al., 2015; Mapfumo et al., 2016; Sherman et al., 2016; Ingty, 2017) (Box 4.3). Indigenous knowledge is threatened by acculturation, dispossession of land rights and land grabbing, rapid environmental changes, colonization and social change, resulting in increasing vulnerability to climate change – which climate policy can exacerbate if based on limited understanding of indigenous worldviews (Thornton and Manasfi, 2010; Ford, 2012; Nakashima et al., 2012; McNamara and Prasad, 2014). Many scholars argue that recognition of indigenous rights, governance systems and laws is central to adaptation, mitigation and sustainable development (Magni, 2017; Thornton and Combetti, 2017; Pearce, 2018).

4.3.5.6 Human migration

Human migration, whether planned, forced or voluntary, is increasingly gaining attention as a response, particularly where climatic risks are becoming severe (Chapter 3, Section 3.4.10.2). There is *medium evidence* and *low agreement* as to whether migration is adaptive, in relation to cost effectiveness concerns (Grecequet et al., 2017) and scalability (Brzoska and Fröhlich, 2016; Gemenne and Blocher, 2017; Grecequet et al., 2017). Migrating can have mixed outcomes on reducing socio-economic vulnerability (Birk and Rasmussen, 2014; Kothari, 2014; Adger et al., 2015; Betzold, 2015; Kelman, 2015; Grecequet et al., 2017; Melde et al., 2017; World Bank, 2017a; Kumari Rigaud et al., 2018) and its feasibility is constrained by low political and legal acceptability and inadequate institutional capacity (Betzold, 2015; Methmann and Oels, 2015; Brzoska and Fröhlich, 2016; Gemenne and Blocher, 2017; Grecequet et al., 2017; Yamamoto et al., 2017).

4.3.5.7 Climate services

There is *medium evidence* and *high agreement* that climate services can play a critical role in aiding adaptation decision-making (Vaughan and Dessai, 2014; Wood et al., 2014; Lourenço et al., 2016; Trenberth et al., 2016; Singh et al., 2017; Vaughan et al., 2018). The higher uptake of short-term climate information such as weather advisories and daily forecasts contrast with lesser use of longer-term information such as seasonal forecasts and multi-decadal projections (Singh et al., 2017; Vaughan et al., 2018). Climate service interventions have met challenges with scaling up due to low capacity, inadequate institutions, and difficulties in maintaining systems beyond pilot project stage (Sivakumar et al., 2014; Tall et al., 2014; Gebru et al., 2015; Singh et al., 2016b), and technical, institutional, design, financial and capacity barriers to the application of climate information for better decision-making remain (Briley et al., 2015; WMO, 2015; L. Jones et al., 2016; Lourenço et al., 2016; Snow et al., 2016; Harjanne, 2017; Singh et al., 2017; C.J. White et al., 2017).

Table 4.4 | Assessment of overarching adaptation options in relation to enabling conditions. For more details, see Supplementary Material 4.SM.2.

Option	Enabling Conditions	Examples
Disaster risk management (DRM)	Governance and institutional capacity: supports post-disaster recovery and reconstruction (Kelman et al., 2015; Kull et al., 2016).	Early warning systems (Anaconda et al., 2015), and monitoring of dangerous lakes and surrounding slopes (including using remote sensing) offer DRM opportunities (Emmer et al., 2016; Milner et al., 2017).
Risk sharing and spreading: insurance	Institutional capacity and finance: buffers climate risk (Wolfram and Yokoi-Arai, 2015; O'Hare et al., 2016; Glaas et al., 2017; Jenkins et al., 2017; Patel et al., 2017).	In 2007, the Caribbean Catastrophe Risk Insurance Facility was formed to pool risk from tropical cyclones, earthquakes, and excess rainfalls (Murphy et al., 2012; CCRIF, 2017).
Social safety nets	Institutional capacity and finance: builds generic adaptive capacity and reduces social vulnerability (Weldegebriel and Prowse, 2013; Eakin et al., 2014; Lemos et al., 2016; Schwan and Yu, 2017).	In sub-Saharan Africa, cash transfer programmes targeting poor communities have proven successful in smoothing household welfare and food security during droughts, strengthening community ties, and reducing debt levels (del Ninno et al., 2016; Asfaw et al., 2017; Asfaw and Davis, 2018).
Education and learning	Behavioural change and institutional capacity: social learning strengthens adaptation and affects longer-term change (Clemens et al., 2015; Ensor and Harvey, 2015; Henly-Shepard et al., 2015).	Participatory scenario planning is a process by which multiple stakeholders work together to envision future scenarios under a range of climatic conditions (Oteros-Rozas et al., 2015; Butler et al., 2016; Flynn et al., 2018).
Population health and health system	Institutional capacity: 1.5°C warming will primarily exacerbate existing health challenges (K.R. Smith et al., 2014), which can be targeted by enhancing health services.	Heatwave early warning and response systems coordinate the implementation of multiple measures in response to predicted extreme temperatures (e.g., public announcements, opening public cooling shelters, distributing information on heat stress symptoms) (Knowlton et al., 2014; Takahashi et al., 2015; Nitschke et al., 2016, 2017).
Indigenous knowledge	Institutional capacity and behavioural change: knowledge of environmental conditions helps communities detect and monitor change (Johnson et al., 2015; Mistry and Berardi, 2016; Williams et al., 2017).	Options such as integration of indigenous knowledge into resource management systems and school curricula, are identified as potential adaptations (Cunsolo Willox et al., 2013; McNamara and Prasad, 2014; MacDonald et al., 2015; Pearce et al., 2015; Chambers et al., 2017; Inamara and Thomas, 2017).
Human migration	Governance: revising and adopting migration issues in national disaster risk management policies, National Adaptation Plans and NDCs (Kuruppu and Willie, 2015; Yamamoto et al., 2017).	In dryland India, populations in rural regions already experiencing 1.5°C warming are migrating to cities (Gajjar et al., 2018) but are inadequately covered by existing policies (Bhagat, 2017).
Climate services	Technological innovation: rapid technical development (due to increased financial inputs and growing demand) is improving quality of climate information provided (Rogers and Tsirkunov, 2010; Clements et al., 2013; Perrels et al., 2013; Gasc et al., 2014; WMO, 2015; Roudier et al., 2016).	Climate services are seeing wide application in sectors such as agriculture, health, disaster management and insurance (Lourenço et al., 2016; Vaughan et al., 2018), with implications for adaptation decision-making (Singh et al., 2017).

Cross-Chapter Box 9 | Risks, Adaptation Interventions, and Implications for Sustainable Development and Equity Across Four Social-Ecological Systems: Arctic, Caribbean, Amazon, and Urban

Authors:

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This box presents four case studies from different social-ecological systems as examples of risks of 1.5°C warming and higher (Chapter 3); adaptation options that respond to these risks (Chapter 4); and their implications for poverty, livelihoods and sustainability (Chapter 5). It is not yet possible to generalize adaptation effectiveness across regions due to a lack of empirical studies and monitoring and evaluation of current efforts.

Arctic

The Arctic is undergoing the most rapid climate change globally (Larsen et al., 2014), warming by 1.9°C over the last 30 years (Walsh, 2014; Grosse et al., 2016). For 2°C of global warming relative to pre-industrial levels, chances of an ice-free Arctic during summer are substantially higher than at 1.5°C (see Chapter 3, Sections 3.3.5 and 3.3.8), with permafrost melt, increased instances of storm surge, and extreme weather events anticipated along with later ice freeze up, earlier break up, and a longer ice-free open water season (Bring et al., 2016; DeBeer et al., 2016; Jiang et al., 2016; Chadburn et al., 2017; Melvin et al., 2017). Negative impacts on health, infrastructure, and economic sectors (AMAP, 2017a, b, 2018) are projected, although the extension of the summer ocean-shipping season has potential economic opportunities (Ford et al., 2015b; Dawson et al., 2016; Ng et al., 2018).

Cross Chapter Box 9 (continued)

Communities, many with indigenous roots, have adapted to environmental change, developing or shifting harvesting activities and patterns of travel and transitioning economic systems (Forbes et al., 2009; Wenzel, 2009; Ford et al., 2015b; Pearce et al., 2015), although emotional and psychological effects have been documented (Cunsolo Willox et al., 2012; Cunsolo and Ellis, 2018). Besides climate change (Keskitalo et al., 2011; Loring et al., 2016), economic and social conditions can constrain the capacity to adapt unless resources and cooperation are available from public and private sector actors (AMAP, 2017a, 2018) (see Chapter 5, Box 5.3). In Alaska, the cumulative economic impacts of climate change on public infrastructure are projected at 4.2 billion USD to 5.5 billion USD from 2015 to 2099, with adaptation efforts halving these estimates (Melvin et al., 2017). Marginalization, colonization, and land dispossession provide broader underlying challenges facing many communities across the circumpolar north in adapting to change (Ford et al., 2015a; Sejersen, 2015) (see Section 4.3.5).

Adaptation opportunities include alterations to building codes and infrastructure design, disaster risk management, and surveillance (Ford et al., 2014a; AMAP, 2017a, b; Labbé et al., 2017). Most adaptation initiatives are currently occurring at local levels in response to both observed and projected environmental changes as well as social and economic stresses (Ford et al., 2015a). In a recent study of Canada, most adaptations were found to be in the planning stages (Labbé et al., 2017). Studies have suggested that a number of the adaptation actions are not sustainable, lack evaluation frameworks, and hold potential for maladaptation (Loboda, 2014; Ford et al., 2015a; Larsson et al., 2016). Utilizing indigenous and local knowledge and stakeholder engagement can aid the development of adaptation policies and broader sustainable development, along with more proactive and regionally coherent adaptation plans and actions, and regional cooperation (e.g., through the Arctic Council) (Larsson et al., 2016; AMAP, 2017a; Melvin et al., 2017; Forbis Jr and Hayhoe, 2018) (see Section 4.3.5).

Caribbean Small Island Developing States (SIDS) and Territories

Extreme weather, linked to tropical storms and hurricanes, represent one of the largest risks facing Caribbean island nations (Chapter 3, Section 3.4.5.3). Non-economic damages include detrimental health impacts, forced displacement and destruction of cultural heritages. Projections of increased frequency of the most intense storms at 1.5°C and higher warming levels (Wehner et al., 2018; Chapter 3, Section 3.3.6; Box 3.5) are a significant cause for concern, making adaptation a matter of survival (Mycoo and Donovan, 2017).

Despite a shared vulnerability arising from commonalities in location, circumstance and size (Bishop and Payne, 2012; Nurse et al., 2014), adaptation approaches are nuanced by differences in climate governance, affecting vulnerability and adaptive capacity (see Section 4.4.1). Three cases exemplify differences in disaster risk management.

Cuba: Together with a robust physical infrastructure and human-resource base (Kirk, 2017), Cuba has implemented an effective civil defence system for emergency preparedness and disaster response, centred around community mobilization and preparedness (Kirk, 2017). Legislation to manage disasters, an efficient and robust early warning system, emergency stockpiles, adequate shelter system and continuous training and education of the population help create a 'culture of risk' (Isayama and Ono, 2015; Lizarralde et al., 2015) which reduces vulnerability to extreme events (Pichler and Striessnig, 2013). Cuba's infrastructure is still susceptible to devastation, as seen in the aftermath of the 2017 hurricane season.

United Kingdom Overseas Territories (UKOT): All UKOT have developed National Disaster Preparedness Plans (PAHO/WHO, 2016) and are part of the Caribbean Disaster Risk Management Program which aims to improve disaster risk management within the health sector. Different vulnerability levels across the UKOT (Lam et al., 2015) indicate the benefits of greater regional cooperation and capacity-building, not only within UKOT, but throughout the Caribbean (Forster et al., 2011). While sovereign states in the region can directly access climate funds and international support, Dependent Territories are reliant on their controlling states (Bishop and Payne, 2012). There tends to be low-scale management for environmental issues in UKOT, which increases UKOT's vulnerability. Institutional limitations, lack of human and financial resources, and limited long-term planning are identified as barriers to adaptation (Forster et al., 2011).

Jamaica: Disaster management is coordinated through a hierarchy of national, parish and community disaster committees under the leadership of the Office of Disaster Preparedness and Emergency Management (ODPEM). ODPEM coordinates disaster preparedness and risk-reduction efforts among key state and non-state agencies (Grove, 2013). A National Disaster Committee provides technical and policy oversight to the ODPEM and is composed of representatives from multiple stakeholders (Osei, 2007). Most initiatives are primarily funded through a mix of multilateral and bilateral loan and grant funding focusing on strengthening technical and institutional capacities of state- and research-based institutions and supporting integration of climate change considerations into national and sectoral development plans (Robinson, 2017).

Cross Chapter Box 9 (continued)

To improve climate change governance in the region, Pittman et al. (2015) suggest incorporating holistic and integrated management systems, improving flexibility in collaborative processes, implementing monitoring programs, and increasing the capacity of local authorities. Implementation of the 2030 Sustainable Development Agenda and the Sustainable Development Goals (SDGs) can contribute to addressing the risks related with extreme events (Chapter 5, Box 5.3).

The Amazon

Terrestrial forests, such as the Amazon, are sensitive to changes in the climate, particularly drought (Laurance and Williamson, 2001) which might intensify through the 21st century (Marengo and Espinoza, 2016) (Chapter 3, Section 3.5.5.6).

The poorest communities in the region face substantial risks with climate change, and barriers and limits to adaptive capacity (Maru et al., 2014; Pinho et al., 2014, 2015; Brondizio et al., 2016). The Amazon is considered a hotspot, with interconnections between increasing temperature, decreased precipitation and hydrological flow (Betts et al., 2018) (Sections 3.3.2.2, 3.3.3.2 and 3.3.5); low levels of socio-economic development (Pinho et al., 2014); and high levels of climate vulnerability (Darela et al., 2016). Limiting global warming to 1.5°C could increase food and water security in the region compared to 2°C (Betts et al., 2018), reduce the impact on poor people and sustainable development, and make adaptation easier (O'Neill et al., 2017), particularly in the Amazon (Bathiany et al., 2018) (Chapter 5, Section 5.2.2).

Climate policy in many Amazonian nations has focused on forests as carbon sinks (Soares-Filho et al., 2010). In 2009, the Brazilian National Policy on Climate Change acknowledged adaptation as a concern, and the government sought to mainstream adaptation into public administration. Brazil's National Adaptation Plan sets guidelines for sectoral adaptation measures, primarily by developing capacity building, plans, assessments and tools to support adaptive decision-making. Adaptation is increasingly being presented as having mitigation co-benefits in the Brazilian Amazon (Gregorio et al., 2016), especially within ecosystem-based adaptation (Locatelli et al., 2011). In Peru's Framework Law for Climate Change, every governmental sector will consider climatic conditions as potential risks and/or opportunities to promote economic development and to plan adaptation.

Drought and flood policies have had limited effectiveness in reducing vulnerability (Marengo et al., 2013). In the absence of effective adaptation, achieving the SDGs will be challenging, mainly in poverty, health, water and sanitation, inequality and gender equality (Chapter 5, Section 5.2.3).

Urban systems

Around 360 million people reside in urban coastal areas where precipitation variability is exposing inadequacies of urban infrastructure and governance, with the poor being especially vulnerable (Reckien et al., 2017) (Cross-Chapter Box 13 in Chapter 5). Urban systems have seen growing adaptation action (Revi et al., 2014b; Araos et al., 2016b; Amundsen et al., 2018). Developing cities spend more on health and agriculture-related adaptation options while developed cities spend more on energy and water (Georgeson et al., 2016). Current adaptation activities are lagging in emerging economies, which are major centres of population growth facing complex interrelated pressures on investment in health, housing and education (Georgeson et al., 2016; Reckien et al., 2017).

New York, United States: Adaptation plans are undertaken across government levels, sectors and departments (NYC Parks, 2010; Vision 2020 Project Team, 2011; PlaNYC, 2013), and have been advanced by an expert science panel that is obligated by local city law to provide regular updates on policy-relevant climate science (NPCC, 2015). Federal initiatives include 2013's Rebuild By Design competition to promote resilience through infrastructural projects (HSRTE, 2013). In 2013 the Mayor's office, in response to Hurricane Sandy, published the city's adaptation strategy (PlaNYC, 2013). In 2015, the OneNYC Plan for a Strong and Just City (OneNYC Team, 2015) laid out a strategy for urban planning through a justice and equity lens. In 2017, new climate resiliency guidelines proposed that new construction must include sea level rise projections into planning and development (ORR, 2018). Although this attention to climate-resilient development may help reduce income inequality, its full effect could be constrained if a policy focus on resilience obscures analysis of income redistribution for the poor (Fainstein, 2018).

Kampala, Uganda: Kampala Capital City Authority (KCCA) has the statutory responsibility for managing the city. The Kampala Climate Change Action Strategy (KCCAS) is responding to climatic impacts of elevated temperature and more intense, erratic rain. KCCAS has considered multi-scale and temporal aspects of response (Chelleri et al., 2015; Douglas, 2017; Fraser et al., 2017), strengthened community adaptation (Lwasa, 2010; Dobson, 2017), responded to differential adaptive capacities (Waters and Adger, 2017) and believes in participatory processes and bridging of citywide linkages (KCCA, 2016). Analysis of the implications of uniquely adapted local solutions (e.g., motorcycle taxis) suggests sustainability can be enhanced when planning recognizes the need to adapt to uniquely local solutions (Evans et al., 2018).

Cross Chapter Box 9 (continued)

Rotterdam, The Netherlands: The Rotterdam Climate Initiative (RCI) was launched to reduce greenhouse gas emissions and climate-proof Rotterdam (RCI, 2017). Rotterdam has an integrated adaptation strategy, built on flood management, accessibility, adaptive building, urban water systems and urban climate, defined through the Rotterdam Climate Proof programme and the Rotterdam Climate Change Adaptation Strategy (RCI, 2008, 2013). Governance mechanisms that enabled integration of flood risk management plans with other policies, citizen participation, institutional eco-innovation, and focusing on green infrastructure (Albers et al., 2015; Dircke and Molenaar, 2015; de Boer et al., 2016a; Huang-Lachmann and Lovett, 2016) have contributed to effective adaptation (Ward et al., 2013). Entrenched institutional characteristics constrain the response framework (Franceschi-Huidobro et al., 2017), but emerging evidence suggests that new governance arrangements and structures can potentially overcome these barriers in Rotterdam (Hölscher et al., 2018).

4.3.6 Short-Lived Climate Forcers

The main short-lived climate forcer (SLCF) emissions that cause warming are methane (CH_4), other precursors of tropospheric ozone (i.e., carbon monoxide (CO), non-methane volatile organic compounds (NMVOC), black carbon (BC) and hydrofluorocarbons (HFCs); Myhre et al., 2013). SLCFs also include emissions that lead to cooling, such as sulphur dioxide (SO_2) and organic carbon (OC). Nitrogen oxides (NO_x) can have both warming and cooling effects, by affecting ozone (O_3) and CH_4 , depending on time scale and location (Myhre et al., 2013).

Cross-Chapter Box 2 in Chapter 1 provides a discussion of role of SLCFs in comparison to long-lived GHGs. Chapter 2 shows that 1.5°C-consistent pathways require stringent reductions in CO_2 and CH_4 , and that non- CO_2 climate forcers reduce carbon budgets by about 2200 GtCO_2 per degree of warming attributed to them (see the Supplementary Material to Chapter 2).

Reducing non- CO_2 emissions is part of most mitigation pathways (IPCC, 2014c). All current GHG emissions and other forcing agents affect the rate and magnitude of climate change over the next few decades, while long-term warming is mainly driven by CO_2 emissions. CO_2 emissions result in a virtually permanent warming, while temperature change from SLCFs disappears within decades after emissions of SLCFs are ceased. Any scenario that fails to reduce CO_2 emissions to net zero would not limit global warming, even if SLCFs are reduced, due to accumulating CO_2 -induced warming that overwhelms SLCFs' mitigation benefits in a couple of decades (Shindell et al., 2012; Schmale et al., 2014) (and see Chapter 2, Section 2.3.3.2).

Mitigation options for warming SLCFs often overlap with other mitigation options, especially since many warming SLCFs are co-emitted with CO_2 . SLCFs are generally mitigated in 1.5°C- or 2°C-consistent pathways as an integral part of an overall mitigation strategy (Chapter 2). For example, Section 2.3 indicates that most very-low-emissions pathways include a transition away from the use of coal and natural gas in the energy sector and oil in transportation, which coincides with emission-reduction strategies related to methane from the fossil fuel sector and BC from the transportation sector. Much SLCF emission reduction aims at BC-rich sectors and considers the impacts of several co-emitted SLCFs (Bond et al., 2013; Sand et al., 2015; Stohl et al., 2015). The benefits of such strategies depend greatly upon the assumed level of progression of access to modern energy for the

poorest populations who still rely on biomass fuels, as this affects the reference level of BC emissions (Rogelj et al., 2014).

Some studies have evaluated the focus on SLCFs in mitigation strategies and point towards trade-offs between short-term SLCF benefits and lock-in of long-term CO_2 warming (Smith and Mizrahi, 2013; Pierrehumbert, 2014). Reducing fossil fuel combustion will reduce aerosols levels, and thereby cause warming from removal of aerosol cooling effects (Myhre et al., 2013; Xu and Ramanathan, 2017; Samset et al., 2018). While some studies have found a lower temperature effect from BC mitigation, thus questioning the effectiveness of targeted BC mitigation for climate change mitigation (Myhre et al., 2013; Baker et al., 2015; Stjern et al., 2017; Samset et al., 2018), other models and observationally constrained estimates suggest that these widely-used models do not fully capture observed effects of BC and co-emissions on climate (e.g., Bond et al., 2013; Cui et al., 2016; Peng et al., 2016).

Table 4.5 provides an overview of three warming SLCFs and their emission sources, with examples of options for emission reductions and associated co-benefits.

A wide range of options to reduce SLCF emissions was extensively discussed in AR5 (IPCC, 2014b). Fossil fuel and waste sector methane mitigation options have high cost-effectiveness, producing a net profit over a few years, considering market costs only. Moreover, reducing roughly one-third to one-half of all human-caused emissions has societal benefits greater than mitigation costs when considering environmental impacts only (UNEP, 2011; Höglund-Isaksson, 2012; IEA, 2017b; Shindell et al., 2017a). Since AR5, new options for methane, such as those related to shale gas, have been included in mitigation portfolios (e.g., Shindell et al., 2017a).

Reducing BC emissions and co-emissions has sustainable development co-benefits, especially around human health (Stohl et al., 2015; Haines et al., 2017; Aakre et al., 2018), avoiding premature deaths and increasing crop yields (Scovronick et al., 2015; Peng et al., 2016). Additional benefits include lower likelihood of non-linear climate changes and feedbacks (Shindell et al., 2017b) and temporarily slowing down the rate of sea level rise (Hu et al., 2013). Interventions to reduce BC offer tangible local air quality benefits, increasing the likelihood of local public support (Eliasson, 2014; Venkataraman et al., 2016) (see Chapter 5, Section 5.4.2.1). Limited interagency co-ordination, poor science-policy interactions (Zusman et al., 2015), and weak policy and

Table 4.5 | Overview of main characteristics of three warming short-lived climate forcers (SLCFs) (core information based on Pierrehumbert, 2014 and Schmale et al., 2014; rest of the details as referenced).

SLCF Compound	Atmospheric Lifetime	Annual Global Emission	Main Anthropogenic Emission Sources	Examples of Options to Reduce Emissions Consistent with 1.5°C	Examples of Co-Benefits Based on Haines et al. (2017) Unless Specified Otherwise
Methane	On the order of 10 years	0.3 GtCH ₄ (2010) (Pierrehumbert, 2014)	Fossil fuel extraction and transportation; Land-use change; Livestock and rice cultivation; Waste and wastewater	Managing manure from livestock; Intermittent irrigation of rice; Capture and usage of fugitive methane; Dietary change; For more: see Section 4.3.2	Reduction of tropospheric ozone (Shindell et al., 2017a); Health benefits of dietary changes; Increased crop yields; Improved access to drinking water
HFCs	Months to decades, depending on the gas	0.35 GtCO ₂ -eq (2010) (Velders et al., 2015)	Air conditioning; Refrigeration; Construction material	Alternatives to HFCs in air-conditioning and refrigeration applications	Greater energy efficiency (Mota-Babiloni et al., 2017)
Black Carbon	Days	~7 Mt (2010) (Klimont et al., 2017)	Incomplete combustion of fossil fuels or biomass in vehicles (esp. diesel), cook stoves or kerosene lamps; Field and biomass burning	Fewer and cleaner vehicles; Reducing agricultural biomass burning; Cleaner cook stoves, gas-based or electric cooking; Replacing brick and coke ovens; Solar lamps; For more see Section 4.3.3	Health benefits of better air quality; Increased education opportunities; Reduced coal consumption for modern brick kilns; Reduced deforestation

absence of inspections and enforcement (Kholod and Evans, 2016) are among barriers that reduce the institutional feasibility of options to reduce vehicle-induced BC emissions. A case study for India shows that switching from biomass cook stoves to cleaner gas stoves (based on liquefied petroleum gas or natural gas) or to electric cooking stoves is technically and economically feasible in most areas, but faces barriers in user preferences, costs and the organization of supply chains (Jeuland et al., 2015). Similar feasibility considerations emerge in switching from kerosene wick lamps for lighting to solar lanterns, from current low-efficiency brick kilns and coke ovens to cleaner production technologies; and from field burning of crop residues to agricultural practices using deep-sowing and mulching technologies (Williams et al., 2011; Wong, 2012).

The radiative forcing from HFCs are currently small but have been growing rapidly (Myhre et al., 2013). The Kigali Amendment (from 2016) to the Montreal Protocol set out a global accord for phasing out these compounds (Höglund-Isaksson et al., 2017). HFC mitigation options include alternatives with reduced warming effects, ideally combined with improved energy efficiency so as to simultaneously reduce CO₂ and co-emissions (Shah et al., 2015). Costs for most of HFC's mitigation potential are estimated to be below USD₂₀₁₀ 60 tCO₂-eq⁻¹, and the remainder below roughly double that number (Höglund-Isaksson et al., 2017).

Reductions in SLCFs can provide large benefits towards sustainable development, beneficial for social, institutional and economic feasibility. Strategies that reduce SLCFs can provide benefits that include improved air quality (e.g., Anenberg et al., 2012) and crop yields (e.g., Shindell et al., 2012), energy access, gender equality and poverty eradication (e.g., Shindell et al., 2012; Haines et al., 2017). Institutional feasibility can be negatively affected by an information deficit, with

the absence of international frameworks for integrating SLCFs into emissions accounting and reporting mechanisms being a barrier to developing policies for addressing SLCF emissions (Venkataraman et al., 2016). The incentives for reducing SLCFs are particularly strong for small groups of countries, and such collaborations could increase the feasibility and effectiveness of SLCF mitigation options (Aakre et al., 2018).

4.3.7 Carbon Dioxide Removal (CDR)

CDR methods refer to a set of techniques for removing CO₂ from the atmosphere. In the context of 1.5°C-consistent pathways (Chapter 2), they serve to offset residual emissions and, in most cases, achieve net negative emissions to return to 1.5°C from an overshoot. See Cross-Chapter Box 7 in Chapter 3 for a synthesis of land-based CDR options. Cross-cutting issues and uncertainties are summarized in Table 4.6.

4.3.7.1 Bioenergy with carbon capture and storage (BECCS)

BECCS has been assessed in previous IPCC reports (IPCC, 2005b, 2014b; P. Smith et al., 2014; Minx et al., 2017) and has been incorporated into integrated assessment models (Clarke et al., 2014), but also 1.5°C-consistent pathways without BECCS have emerged (Bauer et al., 2018; Grubler et al., 2018; Mousavi and Blesl, 2018; van Vuuren et al., 2018). Still, the overall set of pathways limiting global warming to 1.5°C with limited or no overshoot indicates that 0–1, 0–8, and 0–16 GtCO₂ yr⁻¹ would be removed by BECCS by 2030, 2050 and 2100, respectively (Chapter 2, Section 2.3.4). BECCS is constrained by sustainable bioenergy potentials (Section 4.3.1.2, Chapter 5, Section 5.4.1.3 and Cross-Chapter Box 6 in Chapter 3), and availability of safe storage for CO₂ (Section 4.3.1.6). Literature estimates for BECCS mitigation potentials in 2050 range from 1–85 GtCO₂⁴. Fuss et al.

⁴ As more bottom-up literature exists on bioenergy potentials, this exercise explored the bioenergy literature and converted those estimates to BECCS potential with 1EJ of bioenergy yielding 0.02–0.05 GtCO₂ emission reduction. For the bottom-up literature references for the potentials range, please refer to Supplementary Material 4.SM.3 Table 1.

(2018) narrow this range to 0.5–5 GtCO₂ yr⁻¹ (*medium agreement, high evidence*) (Figure 4.3), meaning that BECCS mitigation potentials are not necessarily sufficient for 1.5°C-consistent pathways. This is, among other things, related to sustainability concerns (Boysen et al., 2017; Heck et al., 2018; Henry et al., 2018).

Assessing BECCS deployment in 2°C pathways (of about 12 GtCO₂-eq yr⁻¹ by 2100, considered as a conservative deployment estimate for BECCS-accepting pathways consistent with 1.5°C), Smith et al. (2016b) estimate a land-use intensity of 0.3–0.5 ha tCO₂-eq⁻¹ yr⁻¹ using forest residues, 0.16 ha CO₂-eq⁻¹ yr⁻¹ for agricultural residues, and 0.03–0.1 ha tCO₂-eq⁻¹ yr⁻¹ for purpose-grown energy crops. The average amount of BECCS in these pathways requires 25–46% of arable and permanent crop area in 2100. Land area estimates differ in scale and are not necessarily a good indicator of competition with, for example, food production, because requiring a smaller land area for the same potential could indicate that high-productivity agricultural land is used. In general, the literature shows *low agreement* on the availability of land (Fritz et al., 2011; see Erb et al., 2016b for recent advances). Productivity, food production and competition with other ecosystem services and land use by local communities are important factors for designing regulation. These potentials and trade-offs are not homogeneously distributed across regions. However, Robledo-Abad et al. (2017) find that regions with higher potentials are understudied, given their potential contribution. Researchers have expressed the need to complement global assessments with regional, geographically explicit bottom-up studies of biomass potentials and socio-economic impacts (e.g., de Wit and Faaij, 2010; Kraxner et al., 2014; Baik et al., 2018).

Energy production and land and water footprints show wide ranges in bottom-up assessments due to differences in technology, feedstock and other parameters (–1–150 EJ yr⁻¹ of energy, 109–990 Mha, 6–79 MtN, 218–4758 km³ yr⁻¹ of water per GtCO₂ yr⁻¹; Smith and Torn, 2013; Smith et al., 2016b; Fajardy and Mac Dowell, 2017) and are not comparable to IAM pathways which consider system effects (Bauer et al., 2018). Global impacts on nutrients and albedo are difficult to quantify (Smith et al., 2016b). BECCS competes with other land-based CDR and mitigation measures for resources (Chapter 2).

There is uncertainty about the feasibility of timely upscaling (Nemet et al., 2018). CCS (see Section 4.3.1) is largely absent from the Nationally Determined Contributions (Spencer et al., 2015) and lowly ranked in investment priorities (Fridahl, 2017). Although there are dozens of small-scale BECCS demonstrations (Kemper, 2015) and a full-scale project capturing 1 MtCO₂ exists (Finley, 2014), this is well below the numbers associated with 1.5°C or 2°C-compatible pathways (IEA, 2016a; Peters et al., 2017). Although the majority of BECCS cost estimates are below 200 USD tCO₂⁻¹ (Figure 4.2), estimates vary widely. Economic incentives for ramping up large CCS or BECCS infrastructure are weak (Bhave et al., 2017). The 2050 average investment costs for such a BECCS infrastructure for bio-electricity and biofuels are estimated at 138 and 123 billion USD yr⁻¹, respectively (Smith et al., 2016b).

BECCS deployment is further constrained by bioenergy's carbon accounting, land, water and nutrient requirements (Section 4.3.1), its compatibility with other policy goals and limited public acceptance of

both bioenergy and CCS (Section 4.3.1). Current pathways are believed to have inadequate assumptions on the development of societal support and governance structures (Vaughan and Gough, 2016). However, removing BECCS and CCS from the portfolio of available options significantly raises modelled mitigation costs (Kriegler et al., 2013; Bauer et al., 2018).

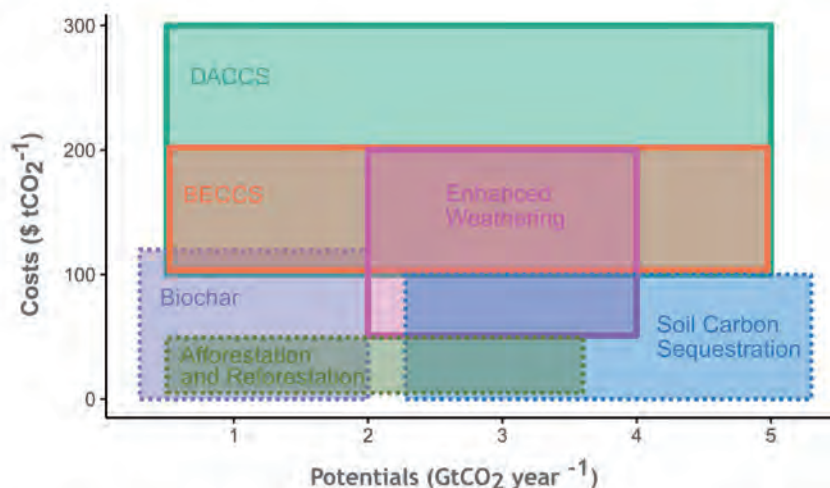
4.3.7.2 Afforestation and reforestation (AR)

Afforestation implies planting trees on land not forested for a long time (e.g., over the last 50 years in the context of the Kyoto Protocol), while reforestation implies re-establishment of forest formations after a temporary condition with less than 10% canopy cover due to human-induced or natural perturbations. Houghton et al. (2015) estimate about 500 Mha could be available for the re-establishment of forests on lands previously forested, but not currently used productively. This could sequester at least 3.7 GtCO₂ yr⁻¹ for decades. The full literature range gives 2050 potentials of 1–7 GtCO₂ yr⁻¹ (*low evidence, medium agreement*), narrowed down to 0.5–3.6 GtCO₂ yr⁻¹ based on a number of constraints (Fuss et al., 2018). Abatement costs are estimated to be low compared to other CDR options, 5–50 USD tCO₂-eq⁻¹ (*robust evidence, high agreement*). Yet, realizing such large potentials comes at higher land and water footprints than BECCS, although there would be a positive impact on nutrients and the energy requirement would be negligible (Smith et al., 2016b; Cross-Chapter Box 7 in Chapter 3). The 2030 estimate by Griscom et al. (2017) is up to 17.9 GtCO₂ yr⁻¹ for reforestation with significant co-benefits (Cross-Chapter Box 7 in Chapter 3).

Biogenic storage is not as permanent as emission reductions by geological storage. In addition, forest sinks saturate, a process which typically occurs in decades to centuries compared to the thousands of years of residence time of CO₂ stored geologically (Smith et al., 2016a) and is subject to disturbances that can be exacerbated by climate change (e.g., drought, forest fires and pests) (Seidl et al., 2017). Handling these challenges requires careful forest management. There is much practical experience with AR, facilitating upscaling but with two caveats: AR potentials are heterogeneously distributed (Bala et al., 2007), partly because the planting of less reflective forests results in higher net absorbed radiation and localised surface warming in higher latitudes (Bright et al., 2015; Jones et al., 2015), and forest governance structures and monitoring capacities can be bottlenecks and are usually not considered in models (Wang et al., 2016; Wehkamp et al., 2018b). There is *medium agreement* on the positive impacts of AR on ecosystems and biodiversity due to different forms of afforestation discussed in the literature: afforestation of grassland ecosystems or diversified agricultural landscapes with monocultures or invasive alien species can have significant negative impacts on biodiversity, water resources, etc. (P. Smith et al., 2014), while forest ecosystem restoration (forestry and agroforestry) with native species can have positive social and environmental impacts (Cunningham et al., 2015; Locatelli et al., 2015; Paul et al., 2016; See Section 4.3.2).

Synergies with other policy goals are possible (see also Section 4.5.4); for example, land spared by diet shifts could be afforested (Röös et al., 2017) or used for energy crops (Grubler et al., 2018). Such land-sparing strategies could also benefit other land-based CDR options.

Panel A - Estimated costs and 2050 potentials



Panel B - Literature estimates on costs, potentials (2050) and side effects

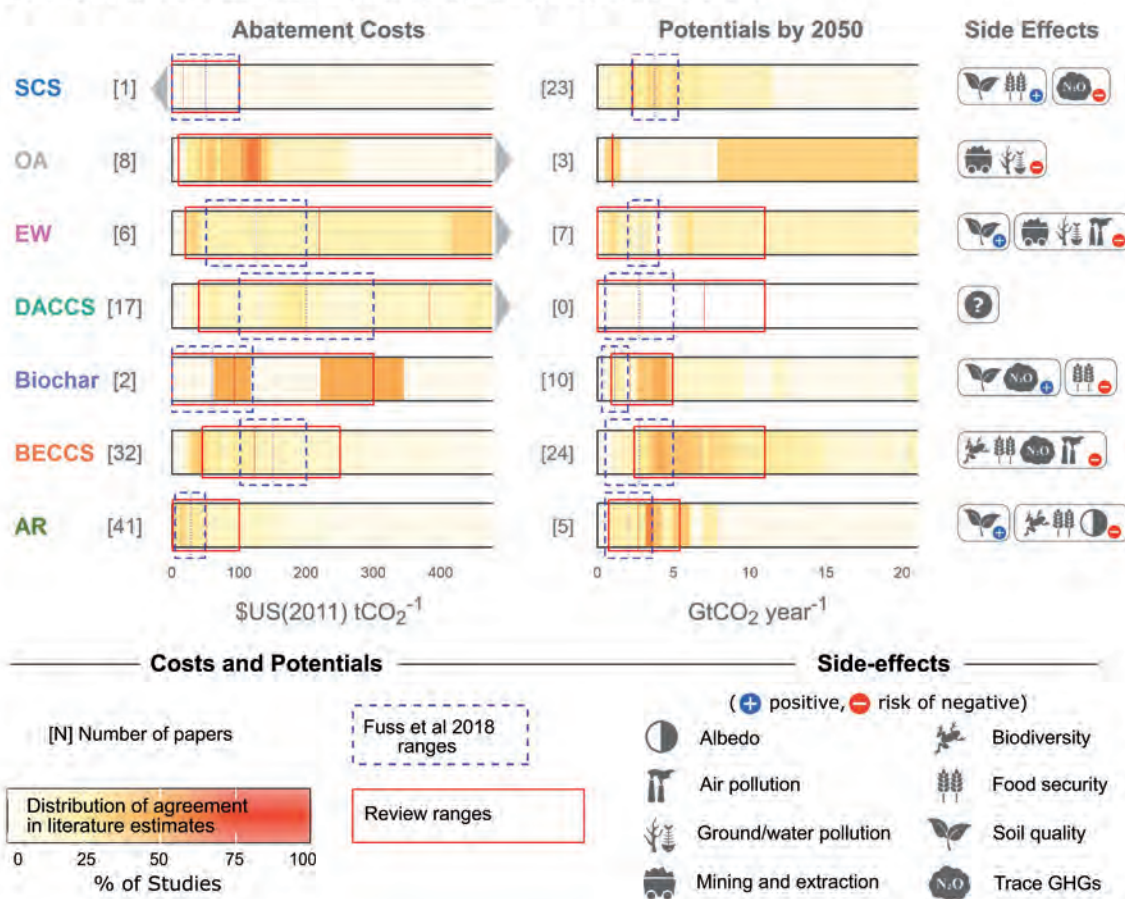


Figure 4.2 | Evidence on carbon dioxide removal (CDR) abatement costs, 2050 deployment potentials, and key side effects. Panel A presents estimates based on a systematic review of the bottom up literature (Fuss et al., 2018), corresponding to dashed blue boxes in Panel B. Dashed lines represent saturation limits for the corresponding technology. Panel B shows the percentage of papers at a given cost or potential estimate. Reference year for all potential estimates is 2050, while all cost estimates preceding 2050 have been included (as early as 2030, older estimates are excluded if they lack a base year and thus cannot be made comparable). Ranges have been trimmed to show detail (see Fuss et al., 2018 for the full range). Costs refer only to abatement costs. Icons for side-effects are allocated only if a critical mass of papers corroborates their occurrence

Notes: For references please see Supplementary Material Table 4.SM.3. Direct air carbon dioxide capture and storage (DACCS) is theoretically only constrained by geological storage capacity, estimates presented are considering upscaling and cost challenges (Nemet et al., 2018). BECCS potential estimates are based on bioenergy estimates in the literature (EJ yr^{-1}), converted to GtCO_2 following footnote 4. Potentials cannot be added up, as CDR options would compete for resources (e.g., land). SCS - soil carbon sequestration; OA - ocean alkalization; EW - enhanced weathering; DACCS - direct air carbon dioxide capture and storage; BECCS - bioenergy with carbon capture and storage; AR - afforestation.

4.3.7.3 Soil carbon sequestration and biochar

At local scales there is *robust evidence* that soil carbon sequestration (SCS, e.g., agroforestry, De Stefano and Jacobson, 2018), restoration of degraded land (Griscom et al., 2017), or conservation agriculture management practices (Aguilera et al., 2013; Poeplau and Don, 2015; Vicente-Vicente et al., 2016) have co-benefits in agriculture and that many measures are cost-effective even without supportive climate policy. Evidence at global scale for potentials and especially costs is much lower. The literature spans cost ranges of -45 – 100 USD tCO_2^{-1} (negative costs relating to the multiple co-benefits of SCS, such as increased productivity and resilience of soils; P. Smith et al., 2014), and 2050 potentials are estimated at between 0.5 and 11 $\text{GtCO}_2 \text{ yr}^{-1}$, narrowed down to 2.3 – 5.3 $\text{GtCO}_2 \text{ yr}^{-1}$ considering that studies above 5 $\text{GtCO}_2 \text{ yr}^{-1}$ often do not apply constraints, while estimates lower than 2 $\text{GtCO}_2 \text{ yr}^{-1}$ mostly focus on single practices (Fuss et al., 2018).

SCS has negligible water and energy requirements (Smith, 2016), affects nutrients and food security favourably (*high agreement, robust evidence*) and can be applied without changing current land use, thus making it socially more acceptable than CDR options with a high land footprint. However, soil sinks saturate after 10–100 years, depending on the SCS option, soil type and climate zone (Smith, 2016).

Biochar is formed by recalcitrant (i.e., very stable) organic carbon obtained from pyrolysis, which, applied to soil, can increase soil carbon sequestration leading to improved soil fertility properties.⁵ Looking at the full literature range, the global potential in 2050 lies between 1 and 35 $\text{Gt CO}_2 \text{ yr}^{-1}$ (*low agreement, low evidence*), but considering limitations in biomass availability and uncertainties due to a lack of large-scale trials of biochar application to agricultural soils under field conditions, Fuss et al. (2018) lower the 2050 range to 0.3 – 2 $\text{GtCO}_2 \text{ yr}^{-1}$. This potential is below previous estimates (e.g., Woolf et al., 2010), which additionally consider the displacement of fossil fuels through biochar. Permanence depends on soil type and biochar production temperatures, varying between a few decades and several centuries (Fang et al., 2014). Costs are 30 – 120 USD tCO_2^{-1} (*medium agreement, medium evidence*) (McCarl et al., 2009; McGlashan et al., 2012; McLaren, 2012; Smith, 2016).

Water requirements are low and at full theoretical deployment, up to 65 EJ yr^{-1} of energy could be generated as a side product (Smith, 2016). Positive side effects include a favourable effect on nutrients and reduced N_2O emissions (Cayuela et al., 2014; Kammann et al., 2017). However, 40 – 260 Mha are needed to grow the biomass for biochar for implementation at 0.3 $\text{GtCO}_2\text{-eq yr}^{-1}$ (Smith, 2016), even though it is also possible to use residues (e.g., Windeatt et al., 2014). Biochar is further constrained by the maximum safe holding capacity of soils (Lenton, 2010) and the labile nature of carbon sequestered in plants and soil at higher temperatures (Wang et al., 2013).

4.3.7.4 Enhanced weathering (EW) and ocean alkalization

Weathering is the natural process of rock decomposition via chemical and physical processes in which CO_2 is spontaneously consumed and converted to solid or dissolved alkaline bicarbonates and/or carbonates (IPCC, 2005a). The process is controlled by temperature, reactive surface area, interactions with biota and, in particular, water solution composition. CDR can be achieved by accelerating mineral weathering through the distribution of ground-up rock material over land (Hartmann and Kempe, 2008; Wilson et al., 2009; Köhler et al., 2010; Renforth, 2012; ten Berge et al., 2012; Manning and Renforth, 2013; Taylor et al., 2016), shorelines (Hangx and Spiers, 2009; Montserrat et al., 2017) or the open ocean (House et al., 2007; Harvey, 2008; Köhler et al., 2013; Hauck et al., 2016). Ocean alkalization adds alkalinity to marine areas to locally increase the CO_2 buffering capacity of the ocean (González and Ilyina, 2016; Renforth and Henderson, 2017).

In the case of land application of ground minerals, the estimated CDR potential range is 0.72 – 95 $\text{GtCO}_2 \text{ yr}^{-1}$ (*low evidence, low agreement*) (Hartmann and Kempe, 2008; Köhler et al., 2010; Hartmann et al., 2013; Taylor et al., 2016; Streffer et al., 2018a). Marine application of ground minerals is limited by feasible rates of mineral extraction, grinding and delivery, with estimates of 1 – 6 $\text{GtCO}_2 \text{ yr}^{-1}$ (*low evidence, low agreement*) (Köhler et al., 2013; Hauck et al., 2016; Renforth and Henderson, 2017). Agreement is low due to a variety of assumptions and unknown parameter ranges in the applied modelling procedures that would need to be verified by field experiments (Fuss et al., 2018). As with other CDR options, scaling and maturity are challenges, with deployment at scale potentially requiring decades (NRC, 2015a), considerable costs in transport and disposal (Hangx and Spiers, 2009; Streffer et al., 2018a) and mining (NRC, 2015a; Streffer et al., 2018a)⁶.

Site-specific cost estimates vary depending on the chosen technology for rock grinding (an energy-intensive process; Köhler et al., 2013; Hauck et al., 2016), material transport, and rock source (Renforth, 2012; Hartmann et al., 2013), and range from 15 – 40 USD tCO_2^{-1} to $3,460$ USD tCO_2^{-1} (*limited evidence, low agreement*; Figure 4.2) (Schuiling and Krijgsman, 2006; Köhler et al., 2010; Taylor et al., 2016). The evidence base for costs of ocean alkalization and marine enhanced weathering is sparser than the land applications. The ocean alkalization potential is assessed to be 0.1 – 10 $\text{GtCO}_2 \text{ yr}^{-1}$ with costs of 14 – >500 USD tCO_2^{-1} (Renforth and Henderson, 2017).

The main side effects of terrestrial EW are an increase in water pH (Taylor et al., 2016), the release of heavy metals like Ni and Cr and plant nutrients like K, Ca, Mg, P and Si (Hartmann et al., 2013), and changes in hydrological soil properties. Respirable particle sizes, though resulting in higher potentials, can have impacts on health (Schuiling and Krijgsman, 2006; Taylor et al., 2016); utilization of wave-assisted decomposition through deployment on coasts could avert the need for fine grinding (Hangx and Spiers, 2009; Schuiling and de Boer, 2010). Side effects

⁵ Other pyrolysis products that can achieve net CO_2 removals are bio-oil (pumped into geological storages) and permanent-pyrogas (capture and storage of CO_2 from gas combustion) (Werner et al., 2018)

⁶ It has also been suggested that ocean alkalinity can be increased through accelerated weathering of limestone (Rau and Caldeira, 1999; Rau, 2011; Chou et al., 2015) or electrochemical processes (House et al., 2007; Rau, 2008; Rau et al., 2013; Lu et al., 2015). However, these techniques have not been proven at large scale either (Renforth and Henderson, 2017).

of marine EW and ocean alkalization are the potential release of heavy metals like Ni and Cr (Montserrat et al., 2017). Increasing ocean alkalinity helps counter ocean acidification (Albright et al., 2016; Feng et al., 2016). Ocean alkalization could affect ocean biogeochemical functioning (González and Ilyina, 2016). A further caveat of relates to saturation state and the potential to trigger spontaneous carbonate precipitation.⁷ While the geochemical potential to remove and store CO₂ is quite large, *limited evidence* on the preceding topics makes it difficult to assess the true capacity, net benefits and desirability of EW and ocean alkalinity addition in the context of CDR.

4.3.7.5 Direct air carbon dioxide capture and storage (DACCS)

Capturing CO₂ from ambient air through chemical processes with subsequent storage of the CO₂ in geological formations is independent of source and timing of emissions and can avoid competition for land. Yet, this is also the main challenge: while the theoretical potential for DACCS is mainly limited by the availability of safe and accessible geological storage, the CO₂ concentration in ambient air is 100–300 times lower than at gas- or coal-fired power plants (Sanz-Pérez et al., 2016) thus requiring more energy than flue gas CO₂ capture (Pritchard et al., 2015). This appears to be the main challenge to DACCS (Sanz-Pérez et al., 2016; Barkakaty et al., 2017).

Studies explore alternative techniques to reduce the energy penalty of DACCS (van der Giesen et al., 2017). Energy consumption could be up to 12.9 GJ tCO₂-eq⁻¹; translating into an average of 156 EJ yr⁻¹ by 2100 (current annual global primary energy supply is 600 EJ); water requirements are estimated to average 0.8–24.8 km³ GtCO₂-eq⁻¹ yr⁻¹ (Smith et al., 2016b, based on Socolow et al., 2011).

However, the literature shows *low agreement* and is fragmented (Broehm et al., 2015). This fragmentation is reflected in a large range of cost estimates: from 20–1,000 USD tCO₂⁻¹ (Keith et al., 2006; Pielke, 2009; House et al., 2011; Ranjan and Herzog, 2011; Simon et al., 2011; Goeppert et al., 2012; Holmes and Keith, 2012; Zeman, 2014; Sanz-Pérez et al., 2016; Sinha et al., 2017). There is lower agreement and a smaller evidence base at the lower end of the cost range. Fuss et al. (2018) narrow this range to 100–300 USD tCO₂⁻¹.

Research and efforts by small-scale commercialization projects focus on utilization of captured CO₂ (Wilcox et al., 2017). Given that only a few IAM scenarios incorporate DACCS (e.g., Chen and Tavoni, 2013; Streffler et al., 2018b) its possible role in cost-optimized 1.5°C scenarios is not yet fully explored. Given the technology's early stage of development (McLaren, 2012; NRC, 2015a; Nemet et al., 2018) and few demonstrations (Holmes et al., 2013; Rau et al., 2013; Agee

et al., 2016), deploying the technology at scale is still a considerable challenge, though both optimistic (Lackner et al., 2012) and pessimistic outlooks exist (Pritchard et al., 2015).

4.3.7.6 Ocean fertilization

Nutrients can be added to the ocean resulting in increased biologic production, leading to carbon fixation in the sunlit ocean and subsequent sequestration in the deep ocean or sea floor sediments. The added nutrients can be either micronutrients (such as iron) or macronutrients (such as nitrogen and/or phosphorous) (Harrison, 2017). There is *limited evidence* and *low agreement* on the readiness of this technology to contribute to rapid decarbonization (Williamson et al., 2012). Only small-scale field experiments and theoretical modelling have been conducted (e.g., McLaren, 2012). The full range of CDR potential estimates is from 15.2 ktCO₂ yr⁻¹ (Bakker et al., 2001) for a spatially constrained field experiment up to 44 GtCO₂ yr⁻¹ (Sarmiento and Orr, 1991) following a modelling approach, but Fuss et al. (2018) consider the potential to be extremely limited given the evidence and existing barriers. Due to scavenging of iron, the iron addition only leads to inefficient use of the nitrogen in exporting carbon (Zeebe, 2005; Aumont and Bopp, 2006; Zahariev et al., 2008).

Cost estimates range from 2 USD tCO₂⁻¹ (for iron fertilization) (Boyd and Denman, 2008) to 457 USD tCO₂⁻¹ (Harrison, 2013). Jones (2014) proposed values greater than 20 USD tCO₂⁻¹ for nitrogen fertilization. Fertilization is expected to impact food webs by stimulating its base organisms (Matear, 2004), and extensive algal blooms may cause anoxia (Sarmiento and Orr, 1991; Matear, 2004; Russell et al., 2012) and deep water oxygen decline (Matear, 2004), with negative impacts on biodiversity. Nutrient inputs can shift ecosystem production from an iron-limited system to a P, N-, or Si-limited system depending on the location (Matear, 2004; Bertram, 2010) and non-CO₂ GHGs may increase (Sarmiento and Orr, 1991; Matear, 2004; Bertram, 2010). The greatest theoretical potential for this practice is the Southern Ocean, posing challenges for monitoring and governance (Robinson et al., 2014). The London Protocol of the International Maritime Organization has asserted authority for regulation of ocean fertilization (Strong et al., 2009), which is widely viewed as a de facto moratorium on commercial ocean fertilization activities.

There is *low agreement* in the technical literature on the permanence of CO₂ in the ocean, with estimated residence times of 1,600 years to millennia, especially if injected or buried in or below the sea floor (Williams and Druffel, 1987; Jones, 2014). Storage at the surface would mean that the carbon would be rapidly released after cessation (Zeebe, 2005; Aumont and Bopp, 2006).

⁷ This analysis relies on the assessment in Fuss et al. (2018), which provides more detail on saturation and permanence.

Table 4.6 | Cross-cutting issues and uncertainties across carbon dioxide removal (CDR) options, aspects and uncertainties

Area of Uncertainty	Cross-Cutting Issues and Uncertainties
Technology upscaling	<ul style="list-style-type: none"> CDR options are at different stages of technological readiness (McLaren, 2012) and differ with respect to scalability. Nemet et al. (2018) find >50% of the CDR innovation literature concerned with the earliest stages of the innovation process (R&D), identifying a dissonance between the large CO₂ removals needed in 1.5°C pathways and the long -time periods involved in scaling up novel technologies. Lack of post-R&D literature, including incentives for early deployment, niche markets, scale up, demand, and public acceptance.
Emerging and niche technologies	<ul style="list-style-type: none"> For BECCS, there are niche opportunities with high efficiencies and fewer trade-offs, for example, sugar and paper processing facilities (Möllersten et al., 2003), district heating (Kärki et al., 2013; Ericsson and Werner, 2016), and industrial and municipal waste (Sanna et al., 2012). Turner et al. (2018) constrain potential using sustainability considerations and overlap with storage basins to avoid the CO₂ transportation challenge, providing a possible, though limited entry point for BECCS. The impacts on land use, water, nutrients and albedo of BECCS could be alleviated using marine sources of biomass that could include aquacultured micro and macro flora (Hughes et al., 2012; Lenton, 2014). Regarding captured CO₂ as a resource is discussed as an entry point for CDR. However, this does not necessarily lead to carbon removals, particularly if the CO₂ is sourced from fossil fuels and/or if the products do not store the CO₂ for climate-relevant horizons (von der Assen et al., 2013) (see also Section 4.3.4.5). Methane⁸ is a much more potent GHG than CO₂ (Montzka et al., 2011), associated with difficult-to-abate emissions in industry and agriculture and with outgassing from lakes, wetlands, and oceans (Lockley, 2012; Stolaroff et al., 2012). Enhancing processes that naturally remove methane, either by chemical or biological decomposition (Sundqvist et al., 2012), has been proposed to remove CH₄. There is <i>low confidence</i> that existing technologies for CH₄ removal are economically or energetically suitable for large-scale air capture (Boucher and Folberth, 2010). Methane removal potentials are limited due to its low atmospheric concentration and its low chemical reactivity at ambient conditions.
Ethical aspects	<ul style="list-style-type: none"> Preston (2013) identifies distributive and procedural justice, permissibility, moral hazard (Shue, 2018), and hubris as ethical aspects that could apply to large-scale CDR deployment. There is a lack of reflection on the climate futures produced by recent modelling and implying very different ethical costs/risks and benefits (Minx et al., 2018).
Governance	<ul style="list-style-type: none"> Existing governance mechanisms are scarce and either targeted at particular CDR options (e.g., ocean-based) or aspects (e.g., concerning indirect land-use change (iLUC)) associated with bioenergy upscaling, and often the mechanisms are at national or regional scale (e.g., EU). Regulation accounting for iLUC by formulating sustainability criteria (e.g., the EU Renewable Energy Directive) has been assessed as insufficient in avoiding leakage (e.g., Frank et al., 2013). An international governance mechanism is only in place for R&D of ocean fertilization within the Convention on Biological Diversity (IMO, 1972, 1996; CBD, 2008, 2010). Burns and Nicholson (2017) propose a human rights-based approach to protect those potentially adversely impacted by CDR options.
Policy	<ul style="list-style-type: none"> The CDR potentials that can be realized are constrained by the lack of policy portfolios incentivising large-scale CDR (Peters and Geden, 2017). Near-term opportunities could be supported through modifying existing policy mechanisms (Lomax et al., 2015). Scott and Geden (2018) sketch three possible routes for limited progress, (i) at EU-level, (ii) at EU Member State level, and (iii) at private sector level, noting the implied paradigm shift this would entail. EU may struggle to adopt policies for CDR deployment on the scale or time-frame envisioned by IAMs (Geden et al., 2018). Social impacts of large-scale CDR deployment (Buck, 2016) require policies taking these into account.
Carbon cycle	<ul style="list-style-type: none"> On long time scales, natural sinks could reverse (C.D. Jones et al., 2016) No robust assessments yet of the effectiveness of CDR in reverting climate change (Tokarska and Zickfeld, 2015; Wu et al., 2015; Keller et al., 2018), see also Chapter 2, Section 2.2.2.2.

4.3.8 Solar Radiation Modification (SRM)

This report refrains from using the term ‘geoengineering’ and separates SRM from CDR and other mitigation options (see Chapter 1, Section 1.4.1 and Glossary).

Table 4.7 gives an overview of SRM methods and characteristics. For a more comprehensive discussion of currently proposed SRM methods, and their implications for geophysical quantities and sustainable development, see also Cross-Chapter Box 10 in this Chapter. This section assesses the feasibility, from an institutional, technological, economic and social-cultural viewpoint, focusing on stratospheric aerosol injection (SAI) unless otherwise indicated, as most available literature is about SAI.

Some of the literature on SRM appears in the forms of commentaries, policy briefs, viewpoints and opinions (e.g., (Horton et al., 2016; Keith et al., 2017; Parson, 2017)). This assessment covers original research rather than viewpoints, even if the latter appear in peer-reviewed journals.

SRM could reduce some of the global risks of climate change related to temperature rise (Izrael et al., 2014; MacMartin et al., 2014), rate of sea level rise (Moore et al., 2010), sea-ice loss (Berdahl et al., 2014) and frequency of extreme storms in the North Atlantic and heatwaves in Europe (Jones et al., 2018). SRM also holds risks of changing precipitation and ozone concentrations and potentially reductions in biodiversity (Pitari et al., 2014; Visions et al., 2017a; Trisos et al., 2018). Literature only supports SRM as a supplement to deep mitigation, for example in overshoot scenarios (Smith and Rasch, 2013; MacMartin et al., 2018).

4.3.8.1 Governance and institutional feasibility

There is *robust evidence* but *medium agreement* for unilateral action potentially becoming a serious SRM governance issue (Weitzman, 2015; Rabitz, 2016), as some argue that enhanced collaboration might emerge around SRM (Horton, 2011). An equitable institutional or governance arrangement around SRM would have to reflect views of different countries (Heyen et al., 2015) and be multilateral because of the risk of termination, and risks that implementation or unilateral action by one country or organization will produce negative precipitation or extreme weather effects across borders (Lempert and

⁸ Current work (e.g., de Richter et al., 2017) examines other technologies considering non-CO₂ GHGs like N₂O.

Table 4.7 | Overview of the main characteristics of the most-studied SRM methods.

SRM indicator	Stratospheric Aerosol injection (SAI)	Marine Cloud Brightening (MCB)	Cirrus Cloud Thinning (CCT)	Ground-Based Albedo Modification (GBAM)
Description of SRM method	Injection of a gas in the stratosphere, which then converts to aerosols. Injection of other particles also considered.	Spraying sea salt or other particles into marine clouds, making them more reflective.	Seeding to promote nucleation, reducing optical thickness and cloud lifetime, to allow more outgoing longwave radiation to escape into space.	Whitening roofs, changes in land use management (e.g., no-till farming), change of albedo at a larger scale (covering glaciers or deserts with reflective sheeting and changes in ocean albedo).
Radiative forcing efficiencies	1–4 TgS W ⁻¹ m ² yr ⁻¹	100–295 Tg dry sea salt W ⁻¹ m ² yr ⁻¹	Not known	Small on global scale, up to 1°C–3°C on regional scale
Amount needed for 1°C overshoot	2–8 TgS yr ⁻¹	70 Tg dry sea salt yr ⁻¹	Not known	0.04–0.1 albedo change in agricultural and urban areas
SRM specific impacts on climate variables	Changes in precipitation patterns and circulation regimes; in case of SO ₂ injection, disruption to stratospheric chemistry (for instance NO _x depletion and changes in methane lifetime); increase in stratospheric water vapour and tropospheric-stratospheric ice formation affecting cloud microphysics	Regional rainfall responses; reduction in hurricane intensity	Low-level cloud changes; tropospheric drying; intensification of the hydrological cycle	Impacts on precipitation in monsoon areas; could target hot extremes
SRM specific impacts on human/natural systems	In case of SO ₂ injection, stratospheric ozone loss (which could also have a positive effect – a net reduction in global mortality due to competing health impact pathways) and significant increase of surface UV	Reduction in the number of mild crop failures	Not known	Not known
Maturity of science	Volcanic analogues; <i>high agreement</i> amongst simulations; <i>robust evidence</i> on ethical, governance and sustainable development limitations	Observed in ships tracks; several simulations confirm mechanism; regionally limited	No clear physical mechanism; <i>limited evidence</i> and <i>low agreement</i> ; several simulations	Natural and land-use analogues; several simulations confirm mechanism; <i>high agreement</i> to influence on regional temperature; land use costly
Key references	Robock et al., 2008; Heckendorn et al., 2009; Tilmes et al., 2012, 2016; Pitari et al., 2014; Crook et al., 2015; C.J. Smith et al., 2017; Visioni et al., 2017a, b; Eastham et al., 2018; Plazzotta et al., 2018	Salter et al., 2008; Alterskjær et al., 2012; Jones and Haywood, 2012; Latham et al., 2012, 2013; Kravitz et al., 2013; Crook et al., 2015; Parkes et al., 2015; Ahlm et al., 2017	Storelvmo et al., 2014; Kristjánsson et al., 2015; Jackson et al., 2016; Kärcher, 2017; Lohmann and Gasparini, 2017	Irvine et al., 2011; Akbari et al., 2012; Jacobson and Ten Hoeve, 2012; Davin et al., 2014; Crook et al., 2015, 2016; Seneviratne et al., 2018

Prosnitz, 2011; Dilling and Hauser, 2013; NRC, 2015b). Some have suggested that the governance of research and field experimentation can help clarify uncertainties surrounding deployment of SRM (Long and Shepherd, 2014; Parker, 2014; NRC, 2015c; Caldeira and Bala, 2017; Lawrence and Crutzen, 2017), and that SRM is compatible with democratic processes (Horton et al., 2018) or not (Szerszynski et al., 2013; Owen, 2014).

Several possible institutional arrangements have been considered for SRM governance: under the UNFCCC (in particular under the Subsidiary Body on Scientific and Technological Advice (SBSTA)) or the United Nations Convention on Biological Diversity (UNCBD) (Honegger et al., 2013; Nicholson et al., 2018), or through a consortium of states (Bodansky, 2013; Sandler, 2017). Reasons for states to join an international governance framework for SRM include having a voice in SRM diplomacy, prevention of unilateral action by others and benefits from research collaboration (Lloyd and Oppenheimer, 2014).

Alongside SBSTA, the WMO, UNESCO and UN Environment could play a role in governance of SRM (Nicholson et al., 2018). Each of these organizations has relevance with respect to the regulatory framework (Bodle et al., 2012; Williamson and Bodle, 2016). The UNCBD gives guidance that ‘that no climate-related geo-engineering activities that may affect biodiversity take place’ (CBD, 2010).

4.3.8.2 Economic and technological feasibility

The literature on the engineering costs of SRM is limited and may be unreliable in the absence of testing or deployment. There is *high agreement* that costs of SAI (not taking into account indirect and social costs, research and development costs and monitoring expenses) may be in the range of 1–10 billion USD yr⁻¹ for injection of 1–5 MtS to achieve cooling of 1–2 W m⁻² (Robock et al., 2009; McClellan et al., 2012; Ryaboshapko and Revokatova, 2015; Moriyama et al., 2016), suggesting that cost-effectiveness may be high if side-effects are low

or neglected (McClellan et al., 2012). The overall economic feasibility of SRM also depends on externalities and social costs (Moreno-Cruz and Keith, 2013; Mackerron, 2014), climate sensitivity (Kosugi, 2013), option value (Arino et al., 2016), presence of climate tipping points (Eric Bickel, 2013) and damage costs as a function of the level of SRM (Bahn et al., 2015; Heutel et al., 2018). Modelling of game-theoretic, strategic interactions of states under heterogeneous climatic impacts shows *low agreement* on the outcome and viability of a cost-benefit analysis for SRM (Ricke et al., 2015; Weitzman, 2015).

For SAI, there is *high agreement* that aircrafts could, after some modifications, inject millions of tons of SO₂ in the lower stratosphere (at approximately 20 km; (Davidson et al., 2012; McClellan et al., 2012; Irvine et al., 2016).

4.3.8.3 Social acceptability and ethics

Ethical questions around SRM include those of international responsibilities for implementation, financing, compensation for negative effects, the procedural justice questions of who is involved in decisions, privatization and patenting, welfare, informed consent by affected publics, intergenerational ethics (because SRM requires sustained action in order to avoid termination hazards), and the so-called 'moral hazard' (Burns, 2011; Whyte, 2012; Gardiner, 2013; Lin, 2013; Buck et al., 2014; Klepper and Rickels, 2014; Morrow, 2014; Wong, 2014; Reynolds, 2015; Lockley and Coffman, 2016; McLaren, 2016; Suarez and van Aalst, 2017; Reynolds et al., 2018). The literature

shows *low agreement* on whether SRM research and deployment may lead policy-makers to reduce mitigation efforts and thus imply a moral hazard (Linnér and Wibeck, 2015). SRM might motivate individuals (as opposed to policymakers) to reduce their GHG emissions, but even a subtle difference in the articulation of information about SRM can influence subsequent judgements of favourability (Merk et al., 2016). The argument that SRM research increases the likelihood of deployment (the 'slippery slope' argument), is also made (Quaas et al., 2017), but some also found an opposite effect (Bellamy and Healey, 2018).

Unequal representation and deliberate exclusion are plausible in decision-making on SRM, given diverging regional interests and the anticipated low resource requirements to deploy SRM (Ricke et al., 2013). Whyte (2012) argues that the concerns, sovereignties, and experiences of indigenous peoples may particularly be at risk.

The general public can be characterized as oblivious to and worried about SRM (Carr et al., 2013; Parkhill et al., 2013; Wibeck et al., 2017). An emerging literature discusses public perception of SRM, showing a lack of knowledge and unstable opinions (Scheer and Renn, 2014). The perception of controllability affects legitimacy and public acceptability of SRM experiments (Bellamy et al., 2017). In Germany, laboratory work on SRM is generally approved of, field research much less so, and immediate deployment is largely rejected (Merk et al., 2015; Braun et al., 2017). Various factors could explain variations in the degree of rejection of SRM between Canada, China, Germany, Switzerland, the United Kingdom, and the United States (Visschers et al., 2017).

Cross-Chapter Box 10 | Solar Radiation Modification in the Context of 1.5°C Mitigation Pathways

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Solar radiation modification (SRM) refers to a range of radiation modification measures not related to greenhouse gas (GHG) mitigation that seek to limit global warming (see Chapter 1, Section 1.4.1). Most methods involve reducing the amount of incoming solar radiation reaching the surface, but others also act on the longwave radiation budget by reducing optical thickness and cloud lifetime (see Table 4.7). In the context of this report, SRM is assessed in terms of its potential to limit warming below 1.5°C in temporary overshoot scenarios as a way to reduce elevated temperatures and associated impacts (Irvine et al., 2016; Keith and Irvine, 2016; Chen and Xin, 2017; Sugiyama et al., 2017a; Visoni et al., 2017a; MacMartin et al., 2018). The inherent variability of the climate system would make it difficult to detect the efficacy or side-effects of SRM intervention when deployed in such a temporary scenario (Jackson et al., 2015).

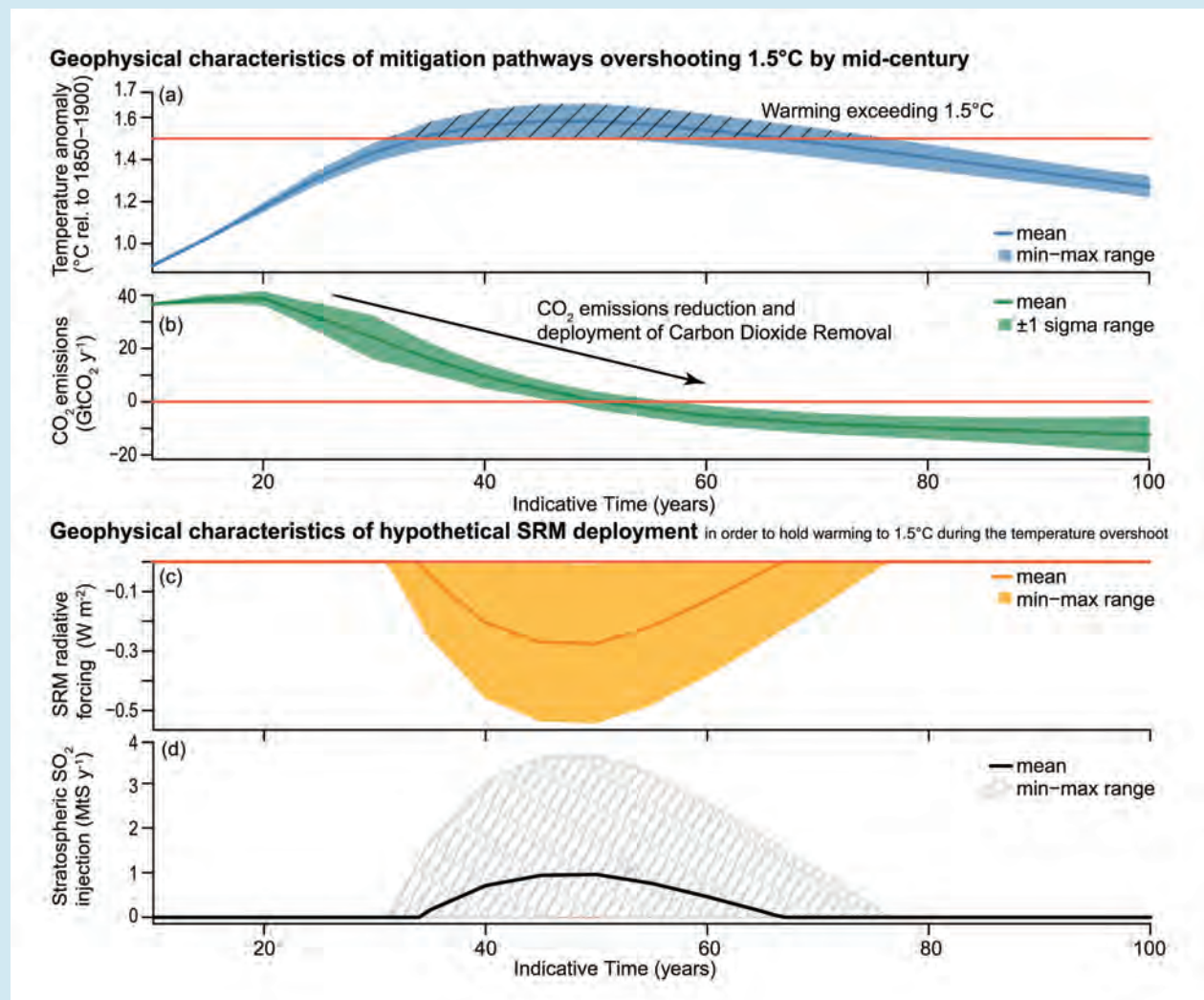
A. Potential SRM timing and magnitude

Published SRM approaches are summarized in Table 4.7. The timing and magnitude of potential SRM deployment depends on the temperature overshoot associated with mitigation pathways. All overshooting pathways make use of carbon dioxide removal. Therefore, if considered, SRM would only be deployed as a supplemental measure to large-scale carbon dioxide removal (Chapter 2, Section 2.3).

Cross-Chapter Box 10, Figure 1 below illustrates an example of how a hypothetical SRM deployment based on stratospheric aerosols injection (SAI) could be used to limit warming below 1.5°C using an 'adaptive SRM' approach (e.g., Kravitz et al., 2011; Tilmes et al., 2016), where global mean temperature rise exceeds 1.5°C compared to pre-industrial level by mid-century and returns below 1.5°C before 2100 with a 66% likelihood (see Chapter 2). In all such limited adaptive deployment scenarios, deployment of SRM only

Cross Chapter Box 10 (continued)

commences under conditions in which CO₂ emissions have already fallen substantially below their peak level and are continuing to fall. In order to hold warming to 1.5°C, a hypothetical SRM deployment could span from one to several decades, with the earliest possible threshold exceedance occurring before mid-century. Over this duration, SRM has to compensate for warming that exceeds 1.5°C (displayed with hatching on panel a) with a decrease in radiative forcing (panel b) which could be achieved with a rate of SAI varying between 0–5.9 MtSO₂ yr⁻¹ (panel c) (Robock et al., 2008; Heckendorn et al., 2009).



Cross-Chapter Box 10, Figure 1 | Evolution of hypothetical SRM deployment (based on stratospheric aerosols injection, or SAI) in the context of 1.5°C-consistent pathways. (a) Range of median temperature outcomes as simulated by MAGICC (see in Chapter 2, Section 2.2) given the range of CO₂ emissions and (b) other climate forcers for mitigation pathways exceeding 1.5°C at mid-century and returning below by 2100 with a 66% likelihood. Geophysical characteristics are represented by (c) the magnitude of radiative forcing and (d) the amount of stratospheric SO₂ injection that are required to keep the global median temperature below 1.5°C during the temperature overshoot (given by the blue hatching on panel a). SRM surface radiative forcing has been diagnosed using a mean cooling efficiency of 0.3°C (W–m²) of Plazzotta et al. (2018). Magnitude and timing of SO₂ injection have been derived from published estimates of Heckendorn et al. (2009) and Robock et al. (2008).

SAI is the most-researched SRM method, with *high agreement* that it could limit warming to below 1.5°C (Tilmes et al., 2016; Jones et al., 2018). The response of global temperature to SO₂ injection, however, is uncertain and varies depending on the model parametrization and emission scenarios (Jones et al., 2011; Kravitz et al., 2011; Izrael et al., 2014; Crook et al., 2015; Niemeier and Timmreck, 2015; Tilmes et al., 2016; Kashimura et al., 2017). Uncertainty also arises due to the nature and the optical properties of injected aerosols.

Cross Chapter Box 10 (continued)

Other approaches are less well researched, but the literature suggests that ground-based albedo modification (GBAM), marine cloud brightening (MCB) or cirrus cloud thinning (CCT) are not assessed to be able to substantially reduce overall global temperature (Irvine et al., 2011; Seneviratne et al., 2018). However, these SRM approaches are known to create spatially heterogeneous forcing and potentially more spatially heterogeneous climate effects, which may be used to mitigate regional climate impacts. This may be of most relevance in the case of GBAM when applied to crop and urban areas (Seneviratne et al., 2018). Most of the literature on regional mitigation has focused on GBAM in relationship with land-use and land-cover change scenarios. Both models and observations suggest that there is a *high agreement* that GBAM would result in cooling over the region of changed albedo, and in particular would reduce hot extremes (Irvine et al., 2011; Akbari et al., 2012; Jacobson and Ten Hoeve, 2012; Davin et al., 2014; Crook et al., 2015, 2016; Alkama and Cescatti, 2016; Seneviratne et al., 2018). In comparison, there is a *limited evidence* on the ability of MCB or CCT to mitigate regional climate impacts of 1.5°C warming because the magnitude of the climate response to MCB or CCT remains uncertain and the processes are not fully understood (Lohmann and Gasparini, 2017).

B. General consequences and impacts of solar radiation modification

It has been proposed that deploying SRM as a supplement to mitigation may reduce increases in global temperature-related extremes and rainfall intensity, and lessen the loss of coral reefs from increasing sea-surface temperatures (Keith and Irvine, 2016), but it would not address, or could even worsen (Tjiputra et al., 2016), negative effects from continued ocean acidification.

Another concern with SRM is the risk of a ‘termination shock’ or ‘termination effect’ when suddenly stopping SRM, which might cause rapid temperature rise and associated impacts (Jones et al., 2013; Izrael et al., 2014; McCusker et al., 2014), most noticeably biodiversity loss (Trisos et al., 2018). The severity of the termination effect has recently been debated (Parker and Irvine, 2018) and depends on the degree of SRM cooling. This report only considers limited SRM in the context of mitigation pathways to 1.5°C. Other risks of SRM deployment could be associated with the lack of testing of the proposed deployment schemes (e.g., Schäfer et al., 2013). Ethical aspects and issues related to the governance and economics are discussed in Section 4.3.8.

C. Consequences and impacts of SRM on the carbon budget

Because of its effects on surface temperature, precipitation and surface shortwave radiation, SRM would also alter the carbon budget pathways to 1.5°C or 2°C (Eliseev, 2012; Keller et al., 2014; Keith et al., 2017; Lauvset et al., 2017).

Despite the large uncertainties in the simulated climate response to SRM, current model simulations suggest that SRM would lead to altered carbon budgets compatible with 1.5°C or 2°C. The 6 CMIP5 models investigated simulated an increase of natural carbon uptake by land biosphere and, to a smaller extent, by the oceans (*high agreement*). The multimodel mean of this response suggests an increase of the RCP4.5 carbon budget of about 150 GtCO₂ after 50 years of SO₂ injection with a rate of 4 TgS yr⁻¹, which represents about 4 years of CO₂ emissions at the current rate (36 GtCO₂ yr⁻¹). However, there is uncertainty around quantitative determination of the effects that SRM or its cessation has on the carbon budget due to a lack of understanding of the radiative processes driving the global carbon cycle response to SRM (Ramachandran et al., 2000; Mercado et al., 2009; Eliseev, 2012; Xia et al., 2016), uncertainties about how the carbon cycle will respond to termination effects of SRM, and uncertainties in climate–carbon cycle feedbacks (Friedlingstein et al., 2014).

D. Sustainable development and SRM

There are few studies investigating potential implications of SRM for sustainable development. These are based on a limited number of scenarios and hypothetical considerations, mainly referring to benefits from lower temperatures (Irvine et al., 2011; Nicholson, 2013; Anshelm and Hansson, 2014; Harding and Moreno-Cruz, 2016). Other studies suggest negative impacts from SRM implementation concerning issues related to regional disparities (Heyen et al., 2015), equity (Buck, 2012), fisheries, ecosystems, agriculture, and termination effects (Robock, 2012; Morrow, 2014; Wong, 2014). If SRM is initiated by the richer nations, there might be issues with local agency, and possibly worsening conditions for those suffering most under climate change (Buck et al., 2014). In addition, ethical issues related to testing SRM have been raised (e.g., Lenferna et al., 2017). Overall, there is *high agreement* that SRM would affect many development issues but *limited evidence* on the degree of influence, and how it manifests itself across regions and different levels of society.

E. Overall feasibility of SRM

If mitigation efforts do not keep global mean temperature below 1.5°C, SRM can potentially reduce the climate impacts of a temporary temperature overshoot, in particular extreme temperatures, rate of sea level rise and intensity of tropical cyclones, alongside intense mitigation and adaptation efforts. While theoretical developments show that SRM is technically feasible (see Section 4.3.8.2), global field experiments have not been conducted and most of the knowledge about SRM is based on imperfect

Cross Chapter Box 10 (continued)

model simulations and some natural analogues. There are also considerable challenges to the implementation of SRM associated with disagreements over the governance, ethics, public perception, and distributional development impacts (see Section 4.3.8) (Boyd, 2016; Preston, 2016; Asayama et al., 2017; Sugiyama et al., 2017b; Svoboda, 2017; McKinnon, 2018; Talberg et al., 2018). Overall, the combined uncertainties surrounding the various SRM approaches, including technological maturity, physical understanding, potential impacts, and challenges of governance, constrain the ability to implement SRM in the near future.

4.4 Implementing Far-Reaching and Rapid Change

The feasibility of 1.5°C-compatible pathways is contingent upon enabling conditions for systemic change (see Cross Chapter Box 3 in Chapter 1). Section 4.3 identifies the major systems, and options within those systems, that offer the potential for change to align with 1.5°C pathways.

AR5 identifies enabling conditions as influencing the feasibility of climate responses (Kolstad et al., 2014). This section draws on 1.5°C-specific and related literature on rapid and scaled up change to identify the enabling conditions that influence the feasibility of adaptation and mitigation options assessed in Section 4.5. Examples from diverse regions and sectors are provided in Boxes 4.1 to 4.10 to illustrate how these conditions could enable or constrain the implementation of incremental, rapid, disruptive and transformative mitigation and adaptation consistent with 1.5°C pathways.

Coherence between the enabling conditions holds potential to enhance the feasibility of 1.5°C-consistent pathways and adapting to the consequences. This includes better alignment across governance scales (OECD, 2015a; Geels et al., 2017), enabling multilevel governance (Cheshmehzangi, 2016; Revi, 2017; Tait and Euston-Brown, 2017) and nested institutions (Abbott, 2012). It also includes interdisciplinary actions, combined adaptation and mitigation action (Göpfert et al., 2018), and science–policy partnerships (Vogel et al., 2007; Hering et al., 2014; Roberts, 2016; Figueres et al., 2017; Leal Filho et al., 2018). These partnerships are difficult to establish and sustain, but can generate trust (Cole, 2015; Jordan et al., 2015) and inclusivity that ultimately can provide durability and the realization of co-benefits for sustained rapid change (Blanchet, 2015; Ziervogel et al., 2016a).

4.4.1 Enhancing Multilevel Governance

Addressing climate change and implementing responses to 1.5°C-consistent pathways would require engagement between various levels and types of governance (Betsill and Bulkeley, 2006; Kern and Alber, 2009; Christoforidis et al., 2013; Romero-Lankao et al., 2018). AR5 highlighted the significance of governance as a means of strengthening adaptation and mitigation and advancing sustainable development (Fleurbay et al., 2014). Governance is defined in the broadest sense as the ‘processes of interaction and decision-making among actors involved in a common problem’ (Kooiman, 2003; Hufty, 2011; Fleurbay et al., 2014). This definition goes beyond notions of formal government or political authority and integrates other actors, networks, informal institutions and communities.

4.4.1.1 Institutions and their capacity to invoke far-reaching and rapid change

Institutions – the rules and norms that guide human interactions (Section 4.4.2) – enable or impede the structures, mechanisms and measures that guide mitigation and adaptation. Institutions, understood as the ‘rules of the game’ (North, 1990), exert direct and indirect influence over the viability of 1.5°C-consistent pathways (Munck et al., 2014; Willis, 2017). Governance would be needed to support wide-scale and effective adoption of mitigation and adaptation options. Institutions and governance structures are strengthened when the principle of the ‘commons’ is explored as a way of sharing management and responsibilities (Ostrom et al., 1999; Chaffin et al., 2014; Young, 2016). Institutions would need to be strengthened to interact amongst themselves, and to share responsibilities for the development and implementation of rules, regulations and policies (Ostrom et al., 1999; Wejs et al., 2014; Craig et al., 2017), with the goal of ensuring that these embrace equity, justice, poverty alleviation and sustainable development, enabling a 1.5°C world (Reckien et al., 2017; Wood et al., 2017).

Several authors have identified different modes of cross-stakeholder interaction in climate policy, including the role played by large multinational corporations, small enterprises, civil society and non-state actors. Cipler et al. (2015) argue that civil society is to a great extent the only reliable motor for driving institutions to change at the pace required. Kern and Alber (2009) recognize different forms of collaboration relevant to successful climate policies beyond the local level. Horizontal collaboration (e.g., transnational city networks) and vertical collaboration within nation-states can play an enabling role (Ringel, 2017). Vertical and horizontal collaboration requires synergistic relationships between stakeholders (Ingold and Fischer, 2014; Hsu et al., 2017). The importance of community participation is emphasized in literature, and in particular the need to take into account equity and gender considerations (Chapter 5) (Graham et al., 2015; Bryan et al., 2017; Wangui and Smucker, 2017). Participation often faces implementation challenges and may not always result in better policy outcomes. Stakeholders, for example, may not view climate change as a priority and may not share the same preferences, potentially creating a policy deadlock (Preston et al., 2013, 2015; Ford et al., 2016).

4.4.1.2 International governance

International treaties help strengthen policy implementation, providing a medium- and long-term vision (Oberghassel et al., 2016). International climate governance is organized via many mechanisms, including international organizations, treaties and conventions, for example,

UNFCCC, the Paris Agreement and the Montreal Protocol. Other multilateral and bilateral agreements, such as trade agreements, also have a bearing on climate change.

There are significant differences between global mitigation and adaptation governance frames. Mitigation tends to be global by its nature and based on the principle of the climate system as a global commons (Ostrom et al., 1999). Adaptation has traditionally been viewed as a local process, involving local authorities, communities, and stakeholders (Khan, 2013; Preston et al., 2015), although it is now recognized to be a multi-scaled, multi-actor process that transcends scales from local and sub-national to national and international (Mimura et al., 2014; UNEP, 2017a). National governments provide a central pivot for coordination, planning, determining policy priorities and distributing resources. National governments are accountable to the international community through international agreements. Yet, many of the impacts of climate change are transboundary, so that bilateral and multilateral cooperation are needed (Nalau et al., 2015; Donner et al., 2016; Magnan and Ribera, 2016; Tilleard and Ford, 2016; Lesnikowski et al., 2017). The Kigali Amendment to the Montreal Protocol demonstrates that a global environmental agreement facilitating common but differentiated responsibilities is possible (Sharadin, 2018). This was operationalized by developed countries acting first, with developing countries following and benefiting from leap-frogging the trial-and-error stages of innovative technology development.

Work on international climate governance has focused on the nature of 'climate regimes' and coordinating the action of nation-states (Aykut, 2016) organized around a diverse set of instruments: (i) binding limits allocated by principles of historical responsibility and equity, (ii) carbon prices, emissions quotas, (iii) pledges and review of policies and measures or (iv) a combination of these options (Stavins, 1988; Grubb, 1990; Pizer, 2002; Newell and Pizer, 2003).

Literature on the Kyoto Protocol provides two important insights for the 1.5°C transition: the challenge of agreeing on rules to allocate emissions quotas (Shukla, 2005; Caney, 2012; Winkler et al., 2013; Gupta, 2014; Méjean et al., 2015) and a climate-centric vision (Shukla, 2005; BASIC experts, 2011), separated from development issues which drove resistance from many developing nations (Roberts and Parks, 2006). For the former, a burden-sharing approach led to an adversarial process among nations to decide who should be allocated 'how much' of the remainder of the emissions budget (Caney, 2014; Ohndorf et al., 2015; Roser et al., 2015; Giménez-Gómez et al., 2016). Industry group lobbying further contributed to reducing space for manoeuvre of some major emitting nations (Newell and Paterson, 1998; Levy and Egan, 2003; Dunlap and McCright, 2011; Michaelowa, 2013; Geels, 2014).

Given the political unwillingness to continue with the Kyoto Protocol approach a new approach was introduced in the Copenhagen Accord, the Cancun Agreements, and finally in the Paris Agreement. The transition to 1.5°C requires carbon neutrality and thus going beyond the traditional framing of climate as a 'tragedy of the commons' to be addressed via cost-optimal allocation rules, which demonstrated a low probability of enabling a transition to 1.5°C-consistent pathways (Patt, 2017). The Paris Agreement, built on a 'pledge and review' system,

is thought to be more effective in securing trust (Dagnet et al., 2016) and enables effective monitoring and timely reporting on national actions (including adaptation), allowing for international scrutiny and persistent efforts of civil society and non-state actors to encourage action in both national and international contexts (Allan and Hadden, 2017; Bäckstrand and Kuiper, 2017; Höhne et al., 2017; Lesnikowski et al., 2017; Maor et al., 2017; UNEP, 2017a), with some limitations (Nieto et al., 2018).

The paradigm shift enabled at Cancun succeeded by focusing on the objective of 'equitable access to sustainable development' (Hourcade et al., 2015). The use of 'pledge and review' now underpins the Paris Agreement. This consolidates multiple attempts to define a governance approach that relies on Nationally Determined Contributions (NDCs) and on means for a 'facilitative model' (Bodansky and Diringer, 2014) to reinforce them. This enables a regular, iterative, review of NDCs allowing countries to set their own ambitions after a global stocktake and more flexible, experimental forms of climate governance, which may provide room for higher ambition and be consistent with the needs of governing for a rapid transition to close the emission gap (Cléménçon, 2016; Falkner, 2016) (Cross-Chapter Box 11 in this chapter). Beyond a general consensus on the necessity of measurement, reporting and verification (MRV) mechanisms as a key element of a climate regime (Ford et al., 2015b; van Asselt et al., 2015), some authors emphasize different governance approaches to implement the Paris Agreement. Through the new proposed sustainable development mechanism in Article 6, the Paris Agreement allows the space to harness the lowest cost mitigation options worldwide. This may incentivize policymakers to enhance mitigation ambition by speeding up climate action as part of a 'climate regime complex' (Keohane and Victor, 2011) of loosely interrelated global governance institutions. In the Paris Agreement, the 'common but differentiated responsibilities and respective capabilities' (CBDR-RC) principle could be expanded and revisited under a 'sharing the pie' paradigm (Ji and Sha, 2015) as a tool to open innovation processes towards alternative development pathways (Chapter 5).

COP 16 in Cancun was also the first time in the UNFCCC that adaptation was recognized to have similar priority as mitigation. The Paris Agreement recognizes the importance of adaptation action and cooperation to enhance such action. Chung Tiam Fook (2017) and Lesnikowski et al. (2017) suggest that the Paris Agreement is explicit about multilevel adaptation governance, outlines stronger transparency mechanisms, links adaptation to development and climate justice, and is therefore suggestive of greater inclusiveness of non-state voices and the broader contexts of social change.

1.5°C-consistent pathways require further exploration of conditions of trust and reciprocity amongst nation states (Schelling, 1991; Ostrom and Walker, 2005). Some authors (Colman et al., 2011; Courtois et al., 2015) suggest a departure from the vision of actors acting individually in the pursuit of self-interest to that of iterated games with actors interacting over time showing that reciprocity, with occasional forgiveness and initial good faith, can lead to win-win outcomes and to cooperation as a stable strategy (Axelrod and Hamilton, 1981).

Regional cooperation plays an important role in the context of global governance. Literature on climate regimes has only started

exploring innovative governance arrangements, including coalitions of transnational actors including state, market and non-state actors (Bulkeley et al., 2012; Hovi et al., 2016; Hagen et al., 2017; Hermwille et al., 2017; Roelfsema et al., 2018) and groupings of countries, as a complement to the UNFCCC (Abbott and Snidal, 2009; Biermann, 2010; Zelli, 2011; Nordhaus, 2015). Climate action requires multilevel governance from the local and community level to national, regional and international levels. Box 4.1 shows the role of sub-national authorities (e.g., regions and provinces) in facilitating urban climate action, while Box 4.2 shows that climate governance can be organized across hydrological as well as political units.

4.4.1.3 Sub-national governance

Local governments can play a key role (Melica et al., 2018; Romero-Lankao et al., 2018) in influencing mitigation and adaptation strategies. It is important to understand how rural and urban areas, small islands, informal settlements and communities might intervene to reduce climate impacts (Bulkeley et al., 2011), either by implementing climate objectives defined at higher government levels or by taking initiative autonomously or collectively (Aall et al., 2007; Reckien et al., 2014; Araos et al., 2016a; Heidrich et al., 2016). Local governance faces the challenge of reconciling local concerns with global objectives. Local governments could coordinate and develop effective local responses, and could pursue procedural justice in ensuring community engagement and more effective policies around energy and vulnerability reduction (Moss et al., 2013; Fudge et al., 2016). They can enable more participative decision-making (Barrett, 2015; Hesse, 2016). Fudge et al. (2016) argue that local authorities are well-positioned to involve the wider community in: designing and implementing climate policies, engaging with sustainable energy generation (e.g., by supporting energy communities) (Slee, 2015), and the delivery of demand-side measures and adaptation implementation.

By 2050, it is estimated three billion people will be living in slums and informal settlements: neighbourhoods without formal governance, on un-zoned land developments and in places that are exposed to climate-related hazards (Bai et al., 2018). Emerging research is examining how citizens can contribute informally to governance with rapid urbanization and weaker government regulation (Sarmiento and Tilly, 2018). It remains to be seen how the possibilities and consequences of alternative urban governance models will be managed for large, complex problems and for addressing inequality and urban adaptation (Amin and Cirolia, 2018; Bai et al., 2018; Sarmiento and Tilly, 2018).

Expanding networks of cities are sharing experiences on coping with climate change and drawing economic and development benefits from climate change responses – a recent institutional innovation. This could be complemented by efforts of national governments to enhance local climate action through national urban policies (Broekhoff et al., 2018). Over the years, non-state actors have set up several transnational climate governance initiatives to accelerate the climate response, for example, ICLEI (1990), C-40 (2005), the Global Island Partnership (2006) and the Covenant of Mayors (2008) (Gordon and Johnson, 2017; Hsu et al., 2017; Ringel, 2017; Kona et al., 2018; Melica et al., 2018) and to exert influence on national governments and the UNFCCC

(Bulkeley, 2005). However, Michaelowa and Michaelowa (2017) find low effectiveness for over 100 of such mitigation initiatives.

4.4.1.4 Interactions and processes for multilevel governance

Literature has proposed multilevel governance in climate change as an enabler for systemic transformation and effective governance, as the concept is thought to allow for combining decisions across levels and sectors and across institutional types at the same level (Romero-Lankao et al., 2018), with multilevel reinforcement and the mobilization of economic interests at different levels of governance (Jänicke and Quitzow, 2017). These governance mechanisms are based on accountability and transparency rules and participation and coordination across and within these levels.

A study of 29 European countries showed that the rapid adoption and diffusion of adaptation policymaking is largely driven by internal factors, at the national and sub-national levels (Massey et al., 2014). An assessment of national-level adaptation in 117 countries (Berrang-Ford et al., 2014) found good governance to be the one of the strongest predictors of national adaptation policy. An analysis of the climate responses of 200 large and medium-sized cities across eleven European countries found that factors such as membership of climate networks, population size, gross domestic product (GDP) per capita and adaptive capacity act as drivers of mitigation and adaptation plans (Reckien et al., 2015).

Adaptation policy has seen growth in some areas (Massey et al., 2014; Lesnikowski et al., 2016), although efforts to track adaptation progress are constrained by an absence of data sources on adaptation (Berrang-Ford et al., 2011; Ford and Berrang-Ford, 2016; Magnan, 2016; Magnan and Ribera, 2016). Many developing countries have made progress in formulating national policies, plans and strategies on responding to climate change. The NDCs have been identified as one such institutional mechanism (Cross-Chapter Box 11 in this Chapter) (Magnan et al., 2015; Kato and Ellis, 2016; Peters et al., 2017).

To overcome barriers to policy implementation, local conflicts of interest or vested interests, strong leadership and agency is needed by political leaders. As shown by the Covenant of Mayors initiative (Box 4.1), political leaders with a vision for the future of the local community can succeed in reducing GHG emissions, when they are supported by civil society (Rivas et al., 2015; Croci et al., 2017; Kona et al., 2018). Any political vision would need to be translated into an action plan, which could include elements describing policies and measures needed to achieve transition, the human and financial resources needed, milestones, and appropriate measurement and verification processes (Azevedo and Leal, 2017). Discussing the plan with stakeholders and civil society, including citizens and allowing for participation for minorities, and having them provide input and endorse it, has been found to increase the likelihood of success (Rivas et al., 2015; Wamsler, 2017). However, as described by Nightingale (2017) and Green (2016), struggles over natural resources and adaptation governance both at the national and community levels would also need to be addressed 'in politically unstable contexts, where power and politics shape adaptation outcomes'.

Multilevel governance includes adaptation across local, regional, and national scales (Adger et al., 2005). The whole-of-government approach to understanding and influencing climate change policy design and implementation puts analytical emphasis on how different levels of government and different types of actors (e.g., public and private) can constrain or support local adaptive capacity (Corfee-Morlot et al., 2011), including the role of the civil society. National governments, for example, have been associated with enhancing adaptive capacity through building awareness of climate impacts, encouraging economic growth, providing incentives, establishing legislative frameworks conducive to adaptation, and communicating climate change information (Berrang-Ford et al., 2014; Massey et al., 2014; Austin et al., 2015; Henstra, 2016; Massey and Huitema, 2016). Local governments, on the other hand, are responsible for delivering basic services and utilities to the urban population, and protecting their integrity from the impacts of extreme weather (Austin et al., 2015; Cloutier et al., 2015; Nalau et al., 2015; Araos et al., 2016b). National policies and transnational governance could be seen as complementary, rather than competitors, and strong national policies favour transnational engagement of sub- and non-state actors (Andonova et al., 2017). Local initiatives are complementary with higher level policies and can be integrated in the multilevel governance system (Fuhr et al., 2018).

A multilevel approach considers that adaptation planning is affected by scale mismatches between the local manifestation of climate impacts and the diverse scales at which the problem is driven (Shi et al., 2016). Multilevel approaches may be relevant in low-income countries where limited financial resources and human capabilities within local governments often lead to greater dependency on national governments and other (donor) organizations, to strengthen adaptation responses (Donner et al., 2016; Adenle et al., 2017). National governments or international organizations may motivate urban adaptation externally through broad policy directives or projects by international donors. Municipal governments on the other hand work within the city to spur progress on adaptation. Individual political leadership in municipal government, for example, has been cited as a factor driving the adaptation policies of early adapters in Quito, Ecuador, and Durban, and South Africa (Angelovski et al., 2014), and for adaptation more generally (Smith et al., 2009). Adaptation pathways can help identify maladaptive actions (Juhola et al., 2016; Magnan et al., 2016; Gajjar et al., 2018) and encourage social learning approaches across multiple levels of stakeholders in sectors such as marine biodiversity and water supply (Bosomworth et al., 2015; Butler et al., 2015; van der Brugge and Roosjen, 2015).

Box 4.1 | Multilevel Governance in the EU Covenant of Mayors: Example of the Provincia di Foggia

Since 2005, cities have emerged as a locus of institutional and governance climate innovation (Melica et al., 2018) and are driving responses to climate change (Roberts, 2016). Many cities have adopted more ambitious greenhouse gas (GHG) emission reduction targets than countries (Kona et al., 2018), with an overall commitment of GHG emission reduction targets by 2020 of 27%, almost 7 percentage points higher than the minimum target for 2020 (Kona et al., 2018). The Covenant of Mayors (CoM) is an initiative in which municipalities voluntarily commit to CO₂ emission reduction. The participation of small municipalities has been facilitated by the development and testing of a new multilevel governance model involving Covenant Territorial Coordinators (CTCs), i.e., provinces and regions, which commit to providing strategic guidance and financial and technical support to municipalities in their territories. Results from the 315 monitoring inventories submitted show an achievement of 23% reduction in emissions (compared to an average year 2005) for more than half of the cities under a CTC schema (Kona et al., 2018).

The Province of Foggia, acting as a CTC, gave support to 36 municipalities to participate in the CoM and to prepare Sustainable Energy Action Plans (SEAPs). The Province developed a common approach to prepare SEAPs, provided data to compile municipal emission inventories (Bertoldi et al., 2018) and guided the signatory to identify an appropriate combination of measures to curb GHG emissions. The local Chamber of Commerce also had a key role in the implementation of these projects by the municipalities (Lombardi et al., 2016). The joint action by the province and the municipalities in collaboration with the local business community could be seen as an example of multilevel governance (Lombardi et al., 2016).

Researchers have investigated local forms of collaboration within local government, with the active involvement of citizens and stakeholders, and acknowledge that public acceptance is key to the successful implementation of policies (Larsen and Gunnarsson-Östling, 2009; Musall and Kuik, 2011; Pollak et al., 2011; Christoforidis et al., 2013; Pasimeni et al., 2014; Lee and Painter, 2015). Achieving ambitious targets would need leadership, enhanced multilevel governance, vision and widespread participation in transformative change (Castán Broto and Bulkeley, 2013; Rosenzweig et al., 2015; Castán Broto, 2017; Fazey et al., 2017; Wamsler, 2017; Romero-Lankao et al., 2018). The Chapter 5, Section 5.6.4 case studies of climate-resilient development pathways, at state and community scales, show that participation, social learning and iterative decision-making are governance features of strategies that deliver mitigation, adaptation, and sustainable development in a fair and equitable manner. Another insight is the finding that incremental voluntary changes are amplified through community networking, polycentric governance (Dorsch and Flachslund, 2017), partnerships, and long-term change to governance systems at multiple levels (Stevenson and Dryzek, 2014; Lövbrand et al., 2017; Pichler et al., 2017; Termeer et al., 2017).

Box 4.2 | Watershed Management in a 1.5°C World

Water management is necessary in order for the global community to adapt to 1.5°C-consistent pathways. Cohesive planning that includes numerous stakeholders would be required to improve access, utilization and efficiency of water use and to ensure hydrologic viability.

Response to drought and El Niño–Southern Oscillation (ENSO) in southern Guatemala

Hydro-meteorological events, including ENSO, have impacted Central America (Steinhoff et al., 2014; Chang et al., 2015; Maggioni et al., 2016) and are projected to increase in frequency during a 1.5°C transition (Wang et al., 2017). The 2014–2016 ENSO damaged agriculture, seriously impacting rural communities.

In 2016, the Climate Change Institute, in conjunction with local governments, the private sector, communities and human rights organizations, established dialogue tables for different watersheds to discuss water usage amongst stakeholders and plans to mitigate the effects of drought, alleviate social tension, and map water use of watersheds at risk. The goal was to encourage better water resource management and to enhance ecological flow through improved communication, transparency, and coordination amongst users. These goals were achieved in 2017 when each previously affected river reached the Pacific Ocean with at least its minimum ecological flow (Guerra, 2017).

Drought management through the Limpopo Watercourse Commission

The governments sharing the Limpopo river basin (Botswana, Mozambique, South Africa and Zimbabwe) formed the Limpopo Watercourse Commission in 2003 (Nyagwambo et al., 2008; Mitchell, 2013). It has an advisory body composed of working groups that assess water use and sustainability, decide national level distribution of water access, and support disaster and emergency planning. The Limpopo basin delta is highly vulnerable (Tessler et al., 2015), and is associated with a lack of infrastructure and investment capacity, requiring increased economic development together with plans for vulnerability reduction (Tessler et al., 2015) and water rights (Swatuk, 2015). The high vulnerability is influenced by gender inequality, limited stakeholder participation and limited institutional capacity to address unequal water access (Mehta et al., 2014). The implementation of integrated water resources management (IWRM) would need to consider pre-existing social, economic, historical and cultural contexts (Merrey, 2009; Mehta et al., 2014). The Commission therefore could play a role in improving participation and in providing an adaptable and equitable strategy for cross-border water sharing (Ekblom et al., 2017).

Flood management in the Danube

The Danube River Protection Convention is the official instrument for cooperation on transboundary water governance between the countries that share the Danube Basin. The International Commission for the Protection of the Danube River (ICPDR) provides a strong science–policy link through expert working groups dealing with issues including governance, monitoring and assessment, and flood protection (Schmeier, 2014). The Trans-National Monitoring Network (TNMN) was developed to undertake comprehensive monitoring of water quality (Schmeier, 2014). Monitoring of water quality constitutes almost 50% of ICPDR's scientific publications, although ICPDR also works on governance, basin planning, monitoring, and IWRM, indicating its importance. The ICPDR is an example of IWRM 'coordinating groundwater, surface water abstractions, flood management, energy production, navigation, and water quality' (Hering et al., 2014).

Box 4.2 exemplifies how multilevel governance has been used for watershed management in different basins, given the impacts on water sources (Chapter 3, Section 3.4.2).

Cross-Chapter Box 11 | Consistency Between Nationally Determined Contributions and 1.5°C Scenarios

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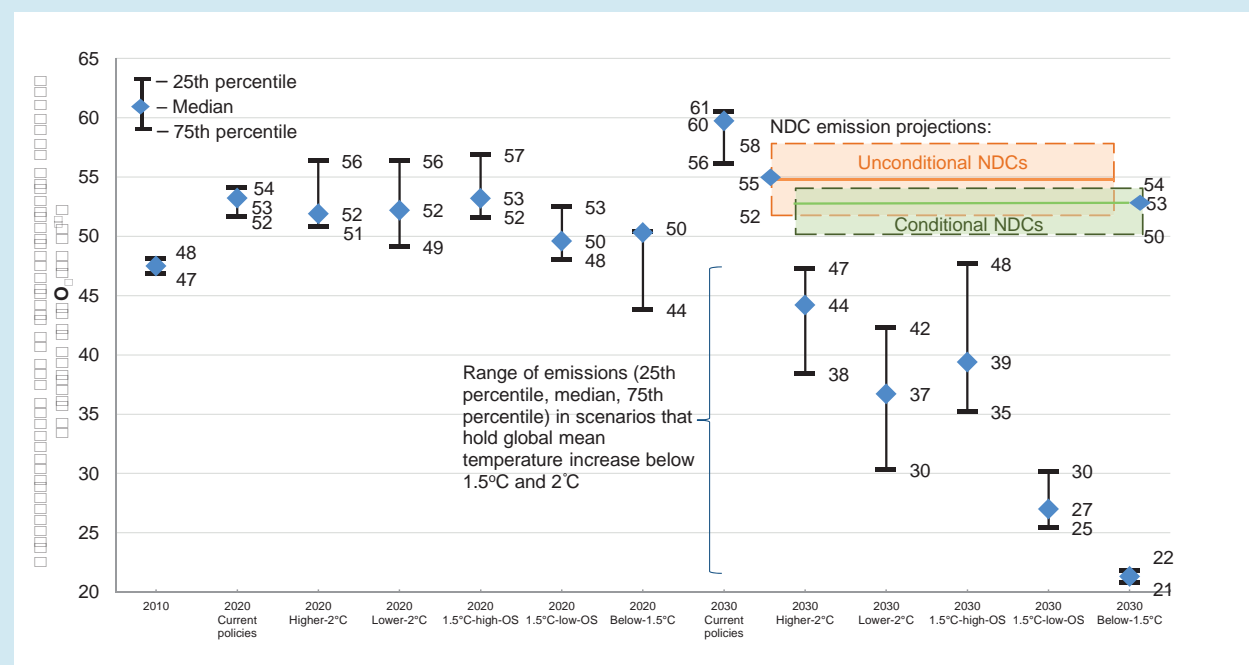
Mitigation

1. Introduction

There is *high agreement* that Nationally Determined Contributions (NDCs) are important for the global response to climate change and represent an innovative bottom-up instrument in climate change governance (Section 4.4.1), with contributions from all signatory countries (den Elzen et al., 2016; Rogelj et al., 2016; Vandyck et al., 2016; Luderer et al., 2018; Vrontisi et al., 2018). The global emission projections resulting from full implementation of the NDCs represent an improvement compared to business as usual (Rogelj et al., 2016) and current policies scenarios to 2030 (den Elzen et al., 2016; Vrontisi et al., 2018). Most G20 economies would require new policies and actions to achieve their NDC targets (den Elzen et al., 2016; Vandyck et al., 2016; UNEP, 2017b; Kuramochi et al., 2018).

2. The effect of NDCs on global greenhouse gas (GHG) emissions

Several studies estimate global emission levels that would be achieved under the NDCs (e.g., den Elzen et al., 2016; Luderer et al., 2016; Rogelj et al., 2016, 2017; Vandyck et al., 2016; Rose et al., 2017; Vrontisi et al., 2018). Rogelj et al. (2016) and UNEP (2017b) concluded that the full implementation of the unconditional and conditional NDCs are expected to result in global GHG emissions of about 55 (52–58) and 53 (50–54) GtCO₂-eq yr⁻¹, respectively (Cross-Chapter Box 11, Figure 1 below).



Cross-Chapter Box 11, Figure 1 | GHG emissions are all expressed in units of CO₂-equivalence computed with 100-year global warming potentials (GWPs) reported in IPCC SAR, while the emissions for the 1.5°C and 2°C scenarios in Table 2.4 are reported using the 100-year GWPs reported in IPCC AR4, and are hence about 3% higher. Using IPCC AR4 instead of SAR GWP values is estimated to result in a 2–3% increase in estimated 1.5°C and 2°C emissions levels in 2030. Source: based on Rogelj et al. (2016) and UNEP (2017b).

3. The effect of NDCs on temperature increase and carbon budget

Estimates of global average temperature increase are 2.9°C–3.4°C above preindustrial levels with a greater than 66% probability by 2100 (Rogelj et al., 2016; UNEP, 2017b), under a full implementation of unconditional NDCs and a continuation of climate action similar to that of the NDCs. Full implementation of the conditional NDCs would lower the estimates by about 0.2°C by 2100. As an indication of the carbon budget implications of NDC scenarios, Rogelj et al. (2016) estimated cumulative emissions in the range

Cross Chapter Box 11 (continued)

of 690 to 850 GtCO₂ for the period 2011–2030 if the NDCs are successfully implemented. The carbon budget for post-2010 till 2100 compatible with staying below 1.5°C with a 50–66% probability was estimated at 550–600 GtCO₂ (Clarke et al., 2014; Rogelj et al., 2016), which will be well exceeded by 2030 at full implementation of the NDCs (Chapter 2, Section 2.2 and Section 2.3.1).

4. The 2030 emissions gap with 1.5°C and urgency of action

As the 1.5°C pathways require reaching carbon neutrality by mid-century, the NDCs alone are not sufficient, as they have a time horizon until 2030. Rogelj et al. (2016) and Hof et al. (2017) have used results or compared NDC pathways with emissions pathways produced by integrated assessment models (IAMs) assessing the contribution of NDCs to achieve the 1.5°C targets. There is *high agreement* that current NDC emissions levels are not in line with pathways that limit warming to 1.5°C by the end of the century (Rogelj et al., 2016, 2017; Hof et al., 2017; UNEP, 2017b; Vrontisi et al., 2018). The median 1.5°C emissions gap (>66% chance) for the full implementation of both the conditional and unconditional NDCs for 2030 is 26 (19–29) to 28 (22–33) GtCO₂-eq (Cross-Chapter Box 11, Figure 1 above).

Studies indicate important trade-offs of delaying global emissions reductions (Chapter 2, Sections 2.3.5 and 2.5.1). AR5 identified flexibility in 2030 emission levels when pursuing a 2°C objective (Clarke et al., 2014) indicating that strongest trade-offs for 2°C pathways could be avoided if emissions are limited to below 50 GtCO₂-eq yr⁻¹ in 2030 (here computed with the GWP-100 metric of the IPCC SAR). New scenario studies show that full implementation of the NDCs by 2030 would imply the need for deeper and faster emission reductions beyond 2030 in order to meet 2°C, and also higher costs and efforts of negative emissions (Fujimori et al., 2016; Sanderson et al., 2016; Rose et al., 2017; van Soest et al., 2017; Luderer et al., 2018). However, no flexibility has been found for 1.5°C-consistent pathways (Luderer et al., 2016; Rogelj et al., 2017), indicating that if emissions through 2030 are at NDC levels, the resulting post-2030 reductions required to remain within a 1.5°C-consistent carbon budget during the 21st century (Chapter 2, Section 2.2) are not within the feasible operating space of IAMs. This indicates that the chances of failing to reach a 1.5°C pathway are significantly increased (Riahi et al., 2015), if near-term ambition is not strengthened beyond the level implied by current NDCs.

Accelerated and stronger short-term action and enhanced longer-term national ambition going beyond the NDCs would be needed for 1.5°C-consistent pathways. Implementing deeper emissions reductions than current NDCs would imply action towards levels identified in Chapter 2, Section 2.3.3, either as part of or over-delivering on NDCs.

5. The impact of uncertainties on NDC emission levels

The measures proposed in NDCs are not legally binding (Nemet et al., 2017), further impacting estimates of anticipated 2030 emission levels. The aggregation of targets results in high uncertainty (Rogelj et al., 2017), which could be reduced with clearer guidelines for compiling future NDCs focused more on energy accounting (Rogelj et al., 2017) and increased transparency and comparability (Pauw et al., 2018).

Many factors would influence NDCs global aggregated effects, including: (1) variations in socio-economic conditions (GDP and population growth), (2) uncertainties in historical emission inventories, (3) conditionality of certain NDCs, (4) definition of NDC targets as ranges instead of single values, (5) the way in which renewable energy targets are expressed, and (6) the way in which traditional biomass use is accounted for. Additionally, there are land-use mitigation uncertainties (Forsell et al., 2016; Grassi et al., 2017). Land-use options play a key role in many country NDCs; however, many analyses on NDCs do not use country estimates on land-use emissions, but use model estimates, mainly because of the large difference in estimating the ‘anthropogenic’ forest sink between countries and models (Grassi et al., 2017).

6. Comparing countries’ NDC ambition (equity, cost optimal allocation and other indicators)

Various assessment frameworks have been proposed to analyse, benchmark and compare NDCs, and indicate possible strengthening, based on equity and other indicators (Aldy et al., 2016; den Elzen et al., 2016; Höhne et al., 2017; Jiang et al., 2017; Holz et al., 2018). There is large variation in conformity/fulfilment with equity principles across NDCs and countries. Studies use assessment frameworks based on six effort sharing categories in the AR5 (Clarke et al., 2014) with the principles of ‘responsibility’, ‘capability’ and ‘equity’ (Höhne et al., 2017; Pan et al., 2017; Robiou du Pont et al., 2017). There is an important methodological gap in the assessment of the NDCs’ fairness and equity implications, partly due to lack of information on countries’ own assessments (Winkler et al., 2017). Implementation of Article 2.2 of the Paris Agreement could reflect equity and the principle of ‘common but differentiated responsibilities and respective capabilities’, due to different national circumstances and different interpretations of equity principles (Lahn and Sundqvist, 2017; Lahn, 2018).

*Cross Chapter Box 11 (continued)***Adaptation**

The Paris Agreement recognizes adaptation by establishing a global goal for adaptation (Kato and Ellis, 2016; Rajamani, 2016; Kinley, 2017; Lesnikowski et al., 2017; UNEP, 2017a). This is assessed qualitatively, as achieving a temperature goal would determine the level of adaptation ambition required to deal with the consequent risks and impacts (Rajamani, 2016). Countries can include domestic adaptation goals in their NDCs, which together with national adaptation plans (NAPs) give countries flexibility to design and adjust their adaptation trajectories as their needs evolve and as progress is evaluated over time. A challenge for assessing progress on adaptation globally is the aggregation of many national adaptation actions and approaches. Knowledge gaps still remain about how to design measurement frameworks that generate and integrate national adaptation data without placing undue burdens on countries (UNEP, 2017a).

The Paris Agreement stipulates that adaptation communications shall be submitted as a component of or in conjunction with other communications, such as an NDC, a NAP, or a national communication. Of the 197 Parties to the UNFCCC, 140 NDCs have an adaptation component, almost exclusively from developing countries. NDC adaptation components could be an opportunity for enhancing adaptation planning and implementation by highlighting priorities and goals (Kato and Ellis, 2016). At the national level they provide momentum for the development of NAPs and raise the profile of adaptation (Pauw et al., 2016b, 2018). The Paris Agreement's transparency framework includes adaptation, through which 'adaptation communication' and accelerated adaptation actions are submitted and reviewed every five years (Hermwille, 2016; Kato and Ellis, 2016). This framework, unlike others used in the past, is applicable to all countries taking into account differing capacities amongst Parties (Rajamani, 2016).

Adaptation measures presented in qualitative terms include sectors, risks and vulnerabilities that are seen as priorities by the Parties. Sectoral coverage of adaptation actions identified in NDCs is uneven, with adaptation primarily reported to focus on the water sector (71% of NDCs with adaptation component), agriculture (63%), health (54%), and biodiversity/ecosystems (50%) (Pauw et al., 2016b, 2018).

4.4.2 Enhancing Institutional Capacities

The implementation of sound responses and strategies to enable a transition to 1.5°C world would require strengthening governance and scaling up institutional capacities, particularly in developing countries (Adenle et al., 2017; Rosenbloom, 2017). Building on the characterization of governance in Section 4.4.1, this section examines the necessary institutional capacity to implement actions to limit warming to 1.5°C and adapt to the consequences. This takes into account a plurality of regional and local responses, as institutional capacity is highly context-dependent (North, 1990; Lustick et al., 2011).

Institutions would need to interact with one another and align across scales to ensure that rules and regulations are followed (Chaffin and Gunderson, 2016; Young, 2016). The institutional architecture required for a 1.5°C world would include the growing proportion of the world's population that live in peri-urban and informal settlements and engage in informal economic activity (Simone and Pieterse, 2017). This population, amongst the most exposed to perturbed climates in the world (Hallegatte et al., 2017), is also beyond the direct reach of some policy instruments (Jaglin, 2014; Thieme, 2018). Strategies that accommodate the informal rules of the game adopted by these populations have large chances of success (McGranahan et al., 2016; Kaika, 2017).

The goal for strengthening implementation is to ensure that these rules and regulations embrace equity, equality and poverty alleviation along

1.5°C-consistent pathways (mitigation) and enables the building of adaptive capacity that together, will enable sustainable development and poverty reduction.

Rising to the challenge of a transition to a 1.5°C world would require enhancing institutional climate change capacities along multiple dimensions presented below.

4.4.2.1 Capacity for policy design and implementation

The enhancement of institutional capacity for integrated policy design and implementation has long been among the top items on the UN agenda of addressing global environmental problems and sustainable development (see Chapter 5, Section 5.5) (UNEP, 2005).

Political stability, an effective regulatory and enforcement framework (e.g., institutions to impose sanctions, collect taxes and to verify building codes), access to a knowledge base and the availability of resources, would be needed at various governance levels to address a wide range of stakeholders and their concerns. The strengthening of the global response would need to support these with different interventions, in the context of sustainable development (Chapter 5, Section 5.5.1) (Pasquini et al., 2015).

Given the scale of change needed to limit warming to 1.5°C, strengthening the response capacity of relevant institutions is best addressed in ways that take advantage of existing decision-making processes in local and regional governments and within cities and

communities (Romero-Lankao et al., 2013), and draws upon diverse knowledge sources including indigenous and local knowledge (Nakashima et al., 2012; Smith and Sharp, 2012; Mistry and Berardi, 2016; Tschakert et al., 2017). Examples of successful local institutional processes and the integration of local knowledge in climate-related decision-making are provided in Box 4.3 and Box 4.4.

Implementing 1.5°C-consistent strategies would require well-functioning legal frameworks to be in place, in conjunction with clearly defined mandates, rights and responsibilities to enable the institutional capacity to deliver (Romero-Lankao et al., 2013). As an example, current rates of urbanization occurring in cities with a lack of institutional capacity for effective land-use planning, zoning and infrastructure development result in unplanned, informal urban

settlements which are vulnerable to climate impacts. It is common for 30–50% of urban populations in low-income nations to live in informal settlements with no regulatory infrastructure (Revi et al., 2014b). For example, in Huambo (Angola), a classified ‘urban’ area extends 20 km west of the city and is predominantly made up of ‘unplanned’ urban settlements (Smith and Jenkins, 2015).

Internationally, the Paris Agreement process has aimed at enhancing the capacity of decision-making institutions in developing countries to support effective implementation. These efforts are particularly reflected in Article 11 of the Paris Agreement on capacity building (the creation of the Paris Committee on Capacity Building), Article 13 (the creation of the Capacity Building Initiative on Transparency), and Article 15 on compliance (UNFCCC, 2016).

Box 4.3 | Indigenous Knowledge and Community Adaptation

Indigenous knowledge refers to the understandings, skills and philosophies developed by societies with long histories of interaction with their natural surroundings (UNESCO, 2017). This knowledge can underpin the development of adaptation and mitigation strategies (Ford et al., 2014b; Green and Minchin, 2014; Pearce et al., 2015; Savo et al., 2016).

Climate change is an important concern for the Maya, who depend on climate knowledge for their livelihood. In Guatemala, the collaboration between the Mayan K'iché population of the Nahualate river basin and the Climate Change Institute has resulted in a catalogue of indigenous knowledge, used to identify indicators for watershed meteorological forecasts (López and Álvarez, 2016). These indicators are relevant but would need continuous assessment if their continued reliability is to be confirmed (Nyong et al., 2007; Alexander et al., 2011; Mistry and Berardi, 2016). For more than ten years, Guatemala has maintained an ‘Indigenous Table for Climate Change’, to enable the consideration of indigenous knowledge in disaster management and adaptation development.

In Tanzania, increased variability of rainfall is challenging indigenous and local communities (Mahoo et al., 2015; Sewando et al., 2016). The majority of agro-pastoralists use indigenous knowledge to forecast seasonal rainfall, relying on observations of plant phenology, bird, animal, and insect behaviour, the sun and moon, and wind (Chang'a et al., 2010; Elia et al., 2014; Shaffer, 2014). Increased climate variability has raised concerns about the reliability of these indicators (Shaffer, 2014); therefore, initiatives have focused on the co-production of knowledge by involving local communities in monitoring and discussing the implications of indigenous knowledge and meteorological forecasts (Shaffer, 2014), and creating local forecasts by utilizing the two sources of knowledge (Mahoo et al., 2013). This has resulted in increased documentation of indigenous knowledge, understanding of relevant climate information amongst stakeholders, and adaptive capacity at the community level (Mahoo et al., 2013, 2015; Shaffer, 2014).

The Pacific Islands and small island developing states (SIDS) are vulnerable to the effects of climate change, but the cultural resilience of Pacific Island inhabitants is also recognized (Nunn et al., 2017). In Fiji and Vanuatu, strategies used to prepare for cyclones include building reserve emergency supplies and utilizing farming techniques to ensure adequate crop yield to combat potential losses from a cyclone or drought (McNamara and Prasad, 2014; Granderson, 2017; Pearce et al., 2017). Social cohesion and kinship are important in responding and preparing for climate-related hazards, including the role of resource sharing, communal labour, and remittances (McMillen et al., 2014; Gawith et al., 2016; Granderson, 2017). There is a concern that indigenous knowledge will weaken, a process driven by westernization and disruptions in established bioclimatic indicators and traditional planning calendars (Granderson, 2017). In some urban settlements, it has been noted that cultural practices (e.g., prioritizing the quantity of food over the quality of food) can lower food security through dispersing limited resources and by encouraging the consumption of cheap but nutrient-poor foods (McCubbin et al., 2017) (See Cross-Chapter Box 6 on Food Security in Chapter 3). Indigenous practices also encounter limitations, particularly in relation to sea level rise (Nunn et al., 2017).

Box 4.4 | Manizales, Colombia: Supportive National Government and Localized Planning and Integration as an Enabling Condition for Managing Climate and Development Risks

Institutional reform in the city of Manizales, Colombia, helps identify three important features of an enabling environment: integrating climate change adaptation, mitigation and disaster risk management at the city-scale; the importance of decentralized planning and policy formulation within a supportive national policy environment; and the role of a multi-sectoral framework in mainstreaming climate action in development activities.

Manizales is exposed to risks caused by rapid development and expansion in a mountainous terrain exposed to seismic activity and periodic wet and dry spells. Local assessments expect climate change to amplify the risk of disasters (Carreño et al., 2017). The city is widely recognized for its longstanding urban environmental policy (Biomanizales) and local environmental action plan (Bioplan), and has been integrating environmental planning in its development agenda for nearly two decades (Velásquez Barrero, 1998; Hardoy and Velásquez Barrero, 2014). When the city's environmental agenda was updated in 2014 to reflect climate change risks, assessments were conducted in a participatory manner at the street and neighbourhood level (Hardoy and Velásquez Barrero, 2016).

The creation of a new Environmental Secretariat assisted in coordination and integration of environmental policies, disaster risk management, development and climate change (Leck and Roberts, 2015). Planning in Manizales remains mindful of steep gradients through its longstanding Slope Guardian programme that trains women and keeps records of vulnerable households. Planning also looks to include mitigation opportunities and enhance local capacity through participatory engagement (Hardoy and Velásquez Barrero, 2016).

Manizales' mayors were identified as important champions for much of these early integration and innovation efforts. Their role may have been enabled by Colombia's history of decentralized approaches to planning and policy formulation, including establishing environmental observatories (for continuous environmental assessment) and participatory tracking of environmental indicators. Multi-stakeholder involvement has both enabled and driven progress, and has enabled the integration of climate risks in development planning (Hardoy and Velásquez Barrero, 2016).

4.4.2.2 Monitoring, reporting, and review institutions

One of the novel features of the new climate governance architecture emerging from the 2015 Paris Agreement is the transparency framework in Article 13 committing countries, based on capacity, to provide regular progress reports on national pledges to address climate change (UNFCCC, 2016). Many countries will rely on public policies and existing national reporting channels to deliver on their NDCs under the Paris Agreement. Scaling up the mitigation and adaptation efforts in these countries to be consistent with 1.5°C would put significant pressure on the need to develop, enhance and streamline local, national and international climate change reporting and monitoring methodologies and institutional capacity in relation to mitigation, adaptation, finance, and GHG inventories (Ford et al., 2015b; Lesnikowski et al., 2015; Schoenefeld et al., 2016). Consistent with this direction, the provision of the information to the stocktake under Article 14 of the Paris Agreement would contribute to enhancing reporting and transparency (UNFCCC, 2016). Nonetheless, approaches, reporting procedures, reference points, and data sources to assess progress on implementation across and within nations are still largely underdeveloped (Ford et al., 2015b; Araos et al., 2016b; Magnan and Ribera, 2016; Lesnikowski et al., 2017). The availability of independent private and public reporting and statistical institutions are integral to oversight, effective monitoring, reporting and review. The creation and enhancement of these institutions would be an important contribution to an effective transition to a low-emission world.

4.4.2.3 Financial institutions

IPCC AR5 assessed that in order to enable a transition to a 2°C pathway, the volume of climate investments would need to be transformed along with changes in the pattern of general investment behaviour towards low emissions. The report argued that, compared to 2012, annually up to a trillion dollars in additional investment in low-emission energy and energy efficiency measures may be required until 2050 (Blanco et al., 2014; IEA, 2014a). Financing of 1.5°C would present an even greater challenge, addressing financing of both existing and new assets, which would require significant transitions to the type and structure of financial institutions as well as to the method of financing (Cochrani et al., 2014; Ma, 2014). Both public and private financial institutions would be needed to contribute to the large resource mobilization needed for 1.5°C, yet, in the ordinary course of business, these transitions may not be expected. On the one hand, private financial institutions could face scale-up risk, for example, the risks associated with commercialization and scaling up of renewable technologies to accelerate mitigation (Wilson, 2012; Hartley and Medlock, 2013) and/or price risk, such as carbon price volatility that carbon markets could face. In contrast, traditional public financial institutions are limited by both structure and instruments, while concessional financing would require taxpayer support for subsidization. Special efforts and innovative approaches would be needed to address these challenges, for example the creation of special institutions that underwrite the value of emission reductions using auctioned price floors (Bodnar et al., 2018) to deal with price volatility.

Financial institutions are equally important for adaptation. Linnerooth-Bayer and Hochrainer-Stigler (2015) discussed the benefits of financial instruments in adaptation, including the provision of post-disaster finances for recovery and pre-disaster security necessary for climate adaptation and poverty reduction. Pre-disaster financial instruments and options include insurance, such as index-based weather insurance schemes, catastrophe bonds, and laws to encourage insurance purchasing. The development and enhancement of microfinance institutions to ensure social resilience and smooth transitions in the adaptation to climate change impacts could be an important local institutional innovation (Hammill et al., 2008).

4.4.2.4 Co-operative institutions and social safety nets

Effective cooperative institutions and social safety nets may help address energy access and adaptation, as well as distributional impacts during the transition to 1.5°C-consistent pathways and enabling sustainable development. Not all countries have the institutional capabilities to design and manage these. Social capital for adaptation in the form of bonding, bridging, and linking social institutions has proved to be effective in dealing with climate crises at the local, regional and national levels (Aldrich et al., 2016).

The shift towards sustainable energy systems in transitioning economies could impact the livelihoods of large populations in traditional and legacy employment sectors. The transition of selected EU Member States to biofuels, for example, caused anxiety among farmers, who lacked confidence in the biofuel crop market. Enabling contracts between farmers and energy companies, involving local governments, helped create an atmosphere of confidence during the transition (McCormick and Kåberger, 2007).

How do broader socio-economic processes influence urban vulnerabilities and thereby underpin climate change adaptation? This is a systemic challenge originating from a lack of collective societal ownership of the responsibility for climate risk management. Explanations for this situation include competing time-horizons due

to self-interest of stakeholders to a more 'rational' conception of risk assessment, measured across a risk-tolerance spectrum (Moffatt, 2014).

Self-governing and self-organised institutional settings, where equipment and resource systems are commonly owned and managed, can potentially generate a much higher diversity of administration solutions, than other institutional arrangements, where energy technology and resource systems are either owned and administered individually in market settings or via a central authority (e.g., the state). They can also increase the adaptability of technological systems while reducing their burden on the environment (Labanca, 2017). Educational, learning and awareness-building institutions can help strengthen the societal response to climate change (Butler et al., 2016; Thi Hong Phuong et al., 2017).

4.4.3 Enabling Lifestyle and Behavioural Change

Humans are at the centre of global climate change: their actions cause anthropogenic climate change, and social change is key to effectively responding to climate change (Vlek and Steg, 2007; Dietz et al., 2013; ISSC and UNESCO, 2013; Hackmann et al., 2014). Chapter 2 shows that 1.5°C-consistent pathways assume substantial changes in behaviour. This section assesses the potential of behaviour change, as the integrated assessment models (IAMs) applied in Chapter 2 do not comprehensively assess this potential.

Table 4.8 shows examples of mitigation and adaptation actions relevant for 1.5°C-consistent pathways. Reductions in population growth can reduce overall carbon demand and mitigate climate change (Bridgeman, 2017), particularly when population growth is accompanied by increases in affluence and carbon-intensive consumption (Rosa and Dietz, 2012; Clayton et al., 2017). Mitigation actions with a substantial carbon emission reduction potential (see Figure 4.3) that individuals may readily adopt would have the most climate impact (Dietz et al., 2009).

Various policy approaches and strategies can encourage and enable climate actions by individuals and organizations. Policy approaches would be more effective when they address key contextual and psycho-

Table 4.8 | Examples of mitigation and adaptation behaviours relevant for 1.5°C (Dietz et al., 2009; Jabeen, 2014; Taylor et al., 2014; Araos et al., 2016b; Steg, 2016; Stern et al., 2016b; Creutzig et al., 2018)

Climate action	Type of action	Examples
Mitigation	Implementing resource efficiency in buildings	Insulation Low-carbon building materials
	Adopting low-emission innovations	Electric vehicles Heat pumps, district heating and cooling
	Adopting energy efficient appliances	Energy-efficient heating or cooling Energy-efficient appliances
	Energy-saving behaviour	Walking or cycling rather than drive short distances Using mass transit rather than flying Lower temperature for space heating Line drying of laundry Reducing food waste
	Buying products and materials with low GHG emissions during production and transport	Reducing meat and dairy consumption Buying local, seasonal food Replacing aluminium products by low-GHG alternatives
	Organisational behaviour	Designing low-emission products and procedures Replacing business travel by videoconferencing

Table 4.8 (continued)

Climate action	Type of action	Examples
Adaptation	Growing different crops and raising different animal varieties	Using crops with higher tolerance for higher temperatures or CO ₂ elevation
	Flood protective behaviour	Elevating barriers between rooms Building elevated storage spaces Building drainage channels outside the home
	Heat protective behaviour	Staying hydrated Moving to cooler places Installing green roofs
	Efficient water use during water shortage crisis	Rationing water Constructing wells or rainwater tanks
Mitigation & adaptation	Adoption of renewable energy sources	Solar PV Solar water heaters
	Citizenship behaviour	Engage through civic channels to encourage or support planning for low-carbon climate-resilient development

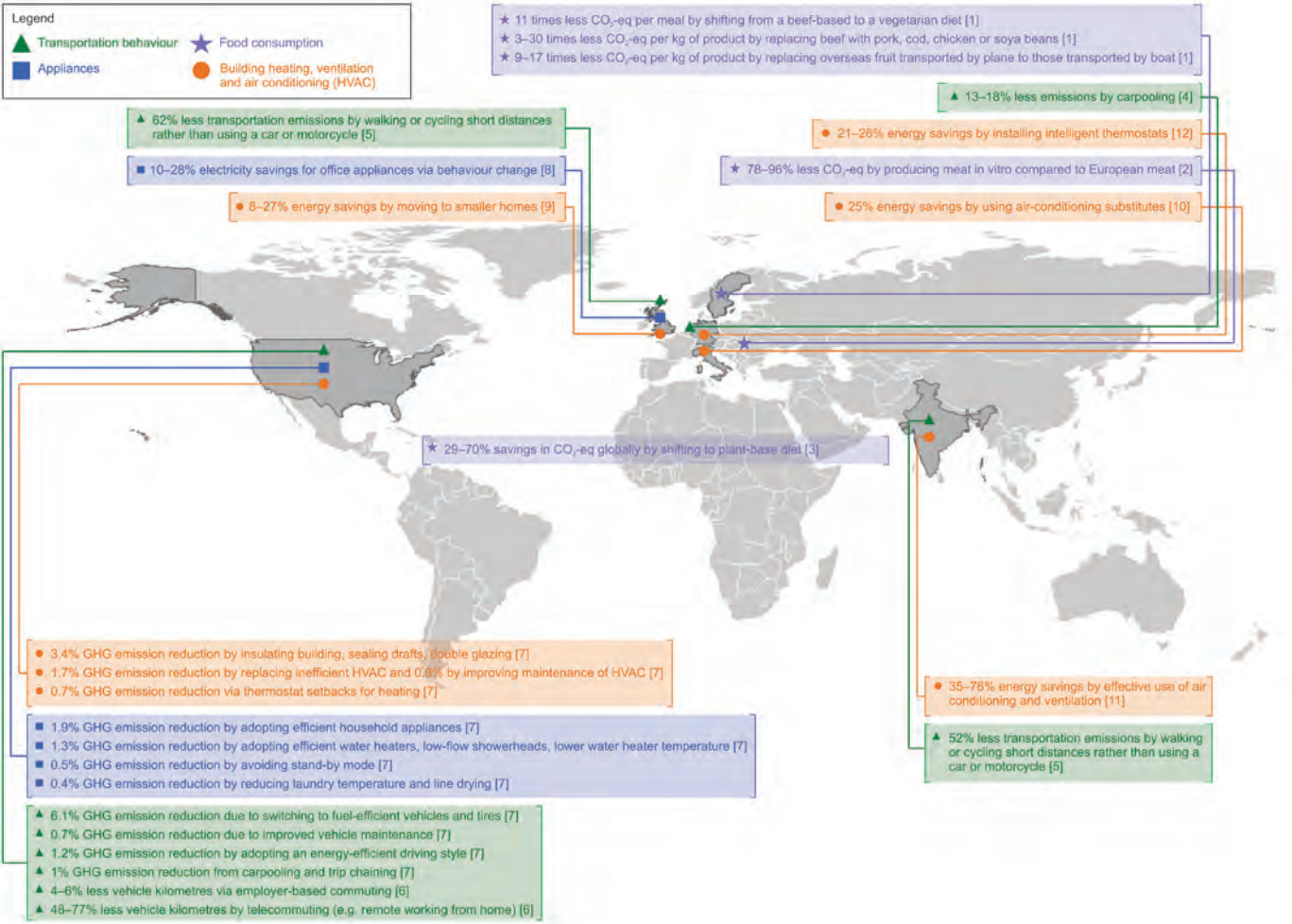


Figure 4.3 | Examples of mitigation behaviour and their GHG emission reduction potential. Mitigation potential assessments are printed in different units. Based on [1] Carlsson-Kanyama and González (2009); [2] Tuomisto and Teixeira de Mattos (2011); [3] Springmann et al. (2016); [4] Nijland and Meerkkerk (2017); [5] Woodcock et al. (2009); [6] Salon et al. (2012); [7] Dietz et al. (2009); [8] Mulville et al. (2017); [9] Huebner and Shipworth (2017); [10] Jaboyedoff et al. (2004); [11] Pellegrino et al. (2016); [12] Nägele et al. (2017).

social factors influencing climate actions, which differ across contexts and individuals (Steg and Vlek, 2009; Stern, 2011). This suggests that diverse policy approaches would be needed in 1.5°C-consistent pathways in different contexts and regions. Combinations of policies that target multiple barriers and enabling factors simultaneously can be more effective (Nissinen et al., 2015).

In the United States and Europe, GHG emissions are lower when legislators have strong environmental records (Jensen and Spoon, 2011; Dietz et al., 2015). Political elites affect public concern about climate change: pro-climate action statements increased concern, while anti-climate action statements and anti-environment voting reduced public concern about climate change (Brulle et al., 2012). In the European

Union (EU), individuals worry more about climate change and engage more in climate actions in countries where political party elites are united rather than divided in their support for environmental issues (Sohlberg, 2017).

This section discusses how to enable and encourage behaviour and lifestyle changes that strengthen implementation of 1.5°C-consistent pathways by assessing psycho-social factors related to climate action, as well as the effects and acceptability of policy approaches targeting climate actions that are consistent with 1.5°C. Box 4.5 and Box 4.6 illustrate how these have worked in practice.

4.4.3.1 Factors related to climate actions

Mitigation and adaptation behaviour is affected by many factors that shape which options are feasible and considered by individuals. Besides contextual factors (see other sub-sections in Section 4.4), these include abilities and different types of motivation to engage in behaviour.

Ability to engage in climate action. Individuals more often engage in adaptation (Gebrehiwot and van der Veen, 2015; Koerth et al., 2017) and mitigation behaviour (Pisano and Lubell, 2017) when they are or feel more capable to do so. Hence, it is important to enhance ability to act on climate change, which depends on income and knowledge, among other things. A higher income is related to higher CO₂ emissions; higher income groups can afford more carbon-intensive lifestyles (Lamb et al., 2014; Dietz et al., 2015; Wang et al., 2015). Yet low-income groups may lack resources to invest in energy-efficient technology and refurbishments (Andrews-Speed and Ma, 2016) and adaptation options (Wamsler, 2007; Fleming et al., 2015b; Takahashi et al., 2016). Adaptive capacity further depends on gender roles (Jabeen, 2014; Bunce and Ford, 2015), technical capacities and knowledge (Feola et al., 2015; Eakin et al., 2016; Singh et al., 2016b).

Knowledge of the causes and consequences of climate change and of ways to reduce GHG emissions is not always accurate (Bord et al., 2000; Whitmarsh et al., 2011; Tobler et al., 2012), which can inhibit climate actions, even when people would be motivated to act. For example, people overestimate savings from low-energy activities, and underestimate savings from high-energy activities (Attari et al., 2010). They know little about 'embodied' energy (i.e., energy needed to produce products; Tobler et al., 2011), including meat (de Boer et al., 2016b). Some people mistake weather for climate (Reynolds et al., 2010), or conflate climate risks with other hazards, which can inhibit adequate adaptation (Taylor et al., 2014).

More knowledge on adaptation is related to higher engagement in adaptation actions in some circumstances (Bates et al., 2009; van Kasteren, 2014; Hagen et al., 2016). How adaptation is framed in the media can influence the types of options viewed as important in different contexts (Boykoff et al., 2013; Moser, 2014; Ford and King, 2015).

Knowledge is important, but is often not sufficient to motivate action (Trenberth et al., 2016). Climate change knowledge and perceptions are not strongly related to mitigation actions (Hornsey et al., 2016). Direct experience of events related to climate change influences

climate concerns and actions (Blennow et al., 2012; Taylor et al., 2014), more so than second-hand information (Spence et al., 2011; Myers et al., 2012; Demski et al., 2017); high impact events with low frequency are remembered more than low impact regular events (Meze-Hausken, 2004; Singh et al., 2016b; Sullivan-Wiley and Short Gianotti, 2017). Personal experience with climate hazards strengthens motivation to protect oneself (Jabeen, 2014) and enhances adaptation actions (Bryan et al., 2009; Berrang-Ford et al., 2011; Demski et al., 2017), although this does not always translate into proactive adaptation (Taylor et al., 2014). Collectively constructed notions of risk and expectations of future climate variability shape risk perception and adaptation behaviour (Singh et al., 2016b). People with particular political views and those who emphasize individual autonomy may reject climate science knowledge and believe that there is widespread scientific disagreement about climate change (Kahan, 2010; O'Neill et al., 2013), inhibiting support for climate policy (Ding et al., 2011; McCright et al., 2013). This may explain why extreme weather experiences enhances preparedness to reduce energy use among left- but not right-leaning voters (Ogunbode et al., 2017).

Motivation to engage in climate action. Climate actions are more strongly related to motivational factors than to knowledge, reflecting individuals' reasons for actions, such as values, ideology and worldviews (Hornsey et al., 2016). People consider various types of costs and benefits of actions (Gölz and Hahnel, 2016) and focus on consequences that have implications for the values they find most important (Dietz et al., 2013; Hahnel et al., 2015; Steg, 2016). This implies that different individuals consider different consequences when making choices. People who strongly value protecting the environment and other people generally more strongly consider climate impacts and act more on climate change than those who strongly endorse hedonic and egoistic values (Taylor et al., 2014; Steg, 2016). People are more prone to adopt sustainable innovations when they are more open to new ideas (Jansson, 2011; Wolske et al., 2017). Further, a free-market ideology is associated with weaker climate change beliefs (McCright and Dunlap, 2011; Hornsey et al., 2016), and a capital-oriented culture tends to promote activity associated with GHG emissions (Kasser et al., 2007).

Some indigenous populations believe it is arrogant to predict the future, and some cultures have belief systems that interpret natural phenomena as sentient, where thoughts and words are believed to influence the future, with people reluctant to talk about negative future possibilities (Natcher et al., 2007; Flynn et al., 2018). Integrating these considerations into the design of adaptation and mitigation policy is important (Cochran et al., 2013; Chapin et al., 2016; Brugnach et al., 2017; Flynn et al., 2018).

People are more prone to act on climate change when individual benefits of actions exceed costs (Steg and Vlek, 2009; Kardooni et al., 2016; Wolske et al., 2017). For this reason, people generally prefer adoption of energy-efficient appliances above energy-consumption reductions; the latter is perceived as more costly (Poortinga et al., 2003; Steg et al., 2006), although transaction costs can inhibit the uptake of mitigation technology (Mundaca, 2007). Decentralized renewable energy systems are evaluated most favourably when they guarantee independence, autonomy, control and supply security (Ecker et al., 2017).

Besides, social costs and benefits affect climate action (Farrow et al., 2017). People engage more in climate actions when they think others expect them to do so and when others act as well (Nolan et al., 2008; Le Dang et al., 2014; Truelove et al., 2015; Rai et al., 2016), and when they experience social support (Singh et al., 2016a; Burnham and Ma, 2017; Wolske et al., 2017). Discussing effective actions with peers also encourages climate action (Esham and Garforth, 2013), particularly when individuals strongly identify with their peers (Biddau et al., 2012; Fielding and Hornsey, 2016). Further, individuals may engage in mitigation actions when they think doing so would enhance their reputation (Milinski et al., 2006; Noppers et al., 2014; Kastner and Stern, 2015). Such social costs and benefits can be addressed in climate policy (see Section 4.4.3.2).

Feelings affect climate action (Brosch et al., 2014). Negative feelings related to climate change can encourage adaptation action (Kerstholt et al., 2017; Zhang et al., 2017), while positive feelings associated with climate risks may inhibit protective behaviour (Lefevre et al., 2015). Individuals are more prone to engage in mitigation actions when they worry about climate change (Verplanken and Roy, 2013) and when they expect to derive positive feelings from such actions (Pelletier et al., 1998; Taufik et al., 2016).

Furthermore, collective consequences affect climate actions (Balcombe et al., 2013; Dóci and Vasileiadou, 2015; Kastner and Stern, 2015). People are motivated to see themselves as morally right, which encourages mitigation actions (Steg et al., 2015), particularly when long-term goals are salient (Zaval et al., 2015) and behavioural costs are not too high (Diekmann and Preisendörfer, 2003). Individuals are more prone to engage in climate actions when they believe climate change is occurring, when they are aware of threats caused by climate change and by their inaction, and when they think they can engage in actions that will reduce these threats (Esham and Garforth, 2013; Arunrat et al., 2017; Chatrchyan et al., 2017). The more individuals are concerned about climate change and aware of the negative climate impact of their behaviour, the more they feel responsible for their actions and think that their actions can help reduce such negative impacts, which can strengthen their moral norms to act accordingly (Steg and de Groot, 2010; Jakovcevic and Steg, 2013; Chen, 2015; Ray et al., 2017; Wolske et al., 2017; Woods et al., 2017). Individuals may engage in mitigation actions when they see themselves as supportive of the environment (i.e., strong environmental self-identity) (Fielding et al., 2008; van der Werff et al., 2013b; Kashima et al., 2014; Barbarossa et al., 2017); a strong environmental identity strengthens intrinsic motivation to engage in mitigation actions both at home (van der Werff et al., 2013a) and at work (Ruepert et al., 2016). Environmental self-identity is strengthened when people realize they have engaged in mitigation actions, which can in turn promote further mitigation actions (van der Werff et al., 2014b).

Individuals are less prone to engage in adaptation behaviour themselves when they rely on external measures such as government interventions (Grothmann and Reusswig, 2006; Wamsler and Brink, 2014a; Armah et al., 2015; Burnham and Ma, 2017) or perceive themselves as protected by god (Gandure et al., 2013; Dang et al., 2014; Cannon, 2015).

Habits, heuristics and biases. Decisions are often not based on weighing costs and benefits, but on habit or automaticity, both of individuals (Aarts and Dijksterhuis, 2000; Kloeckner et al., 2003) and within organizations (Dooley, 2017) and institutions (Munck et al., 2014). When habits are strong, individuals are less perceptive of information (Verplanken et al., 1997; Aarts et al., 1998) and may not consider alternatives as long as outcomes are good enough (Maréchal, 2010). Habits are mostly only reconsidered when the situation changed significantly (Fujii and Kitamura, 2003; Maréchal, 2010; Verplanken and Roy, 2016). Hence, strategies that create the opportunity for reflection and encourage active decisions can break habits (Steg et al., 2018).

Individuals can follow heuristics, or 'rules of thumb', in making inferences, which demand less cognitive resources, knowledge and time than thinking through all implications of actions (Preston et al., 2013; Frederiks et al., 2015; Gillingham and Palmer, 2017). For example, people tend to think that larger and more visible appliances use more energy, which is not always accurate (Cowen and Gatersleben, 2017). They underestimate energy used for water heating and overestimate energy used for lighting (Stern, 2014). When facing choice overload, people may choose the easiest or first available option, which can inhibit energy-saving behaviour (Stern and Gardner, 1981; Frederiks et al., 2015). As a result, individuals and firms often strive for satisficing ('good enough') outcomes with regard to energy decisions (Wilson and Dowlatabadi, 2007; Klotz, 2011), which can inhibit investments in energy efficiency (Decanio, 1993; Frederiks et al., 2015).

Biases also play a role. In Mozambique, farmers displayed omission biases (unwillingness to take adaptation actions with potentially negative consequences to avoid personal responsibility for losses), while policymakers displayed action biases (wanting to demonstrate positive action despite potential negative consequences; Patt and Schröter, 2008). People tend to place greater value on relative losses than gains (Kahneman, 2003). Perceived gains and losses depend on the reference point or status-quo (Kahneman, 2003). Loss aversion and the status-quo bias prevent consumers from switching electricity suppliers (Ek and Söderholm, 2008), to time-of-use electricity tariffs (Nicolson et al., 2017), and to accept new energy systems (Leijten et al., 2014).

Owned inefficient appliances and fossil fuel-based electricity can act as endowments, increasing their value compared to alternatives (Pichert and Katsikopoulos, 2008; Dinner et al., 2011). Uncertainty and loss aversion lead consumers to undervalue future energy savings (Greene, 2011) and savings from energy efficient technologies (Kolstad et al., 2014). Uncertainties about the performance of products and illiquidity of investments can drive consumers to postpone (profitable) energy-efficient investments (Sutherland, 1991; van Soest and Bulte, 2001). People with a higher tendency to delay decisions may engage less in energy saving actions (Lillemo, 2014). Training energy auditors in loss-aversion increased their clients' investments in energy efficiency improvements (Gonzales et al., 1988). Engagement in energy saving and renewable energy programmes can be enhanced if participation is set as a default option (Pichert and Katsikopoulos, 2008; Ölander and Thøgersen, 2014; Ebeling and Lotz, 2015).

4.4.3.2 Strategies and policies to promote actions on climate change

Policy can enable and strengthen motivation to act on climate change via top-down or bottom-up approaches, through informational campaigns, regulatory measures, financial (dis)incentives, and infrastructural and technological changes (Adger et al., 2003; Steg and Vlek, 2009; Henstra, 2016).

Adaptation efforts tend to focus on infrastructural and technological solutions (Ford and King, 2015) with lower emphasis on socio-cognitive and finance aspects of adaptation. For example, flooding policies in cities focus on infrastructure projects and regulation such as building codes, and hardly target individual or household behaviour (Araos et al., 2016b; Georgeson et al., 2016).

Current mitigation policies emphasize infrastructural and technology development, regulation, financial incentives and information provision (Mundaca and Markandya, 2016) that can create conditions enabling climate action, but target only some of the many factors influencing climate actions (see Section 4.4.5.1). They fall short of their true potential if their social and psychological implications are

overlooked (Stern et al., 2016a). For example, promising energy-saving or low-carbon technology may not be adopted or not be used as intended (Pritoni et al., 2015) when people lack resources and trustworthy information (Stern, 2011; Balcombe et al., 2013).

Financial incentives or feedback on financial savings can encourage climate action (Santos, 2008; Bolderdijk et al., 2011; Maki et al., 2016) (see Box 4.5), but are not always effective (Delmas et al., 2013) and can be less effective than social rewards (Handgraaf et al., 2013) or emphasising benefits for people and the environment (Bolderdijk et al., 2013b; Asensio and Delmas, 2015; Schwartz et al., 2015). The latter can happen when financial incentives reduce a focus on environmental considerations and weaken intrinsic motivation to engage in climate action (Evans et al., 2012; Agrawal et al., 2015; Schwartz et al., 2015). In addition, pursuing small financial gains is perceived to be less worth the effort than pursuing equivalent CO₂ emission reductions (Bolderdijk et al., 2013b; Dogan et al., 2014). Also, people may not respond to financial incentives (e.g., to improve energy efficiency) because they do not trust the organization sponsoring incentive programmes (Mundaca, 2007) or when it takes too much effort to receive the incentive (Stern et al., 2016a).

Box 4.5 | How Pricing Policy has Reduced Car Use in Singapore, Stockholm and London

In Singapore, Stockholm and London, car ownership, car use, and GHG emissions have reduced because of pricing and regulatory policies and policies facilitating behaviour change. Notably, acceptability of these policies has increased as people experienced their positive effects.

Singapore implemented electronic road pricing in the central business district and at major expressways, a vehicle quota and registration fee system, and investments in mass transit. In the vehicle quota system introduced in 1990, registration of new vehicles is conditional upon a successful bid (via auctioning) (Chu, 2015), costing about 50,000 USD in 2014 (LTA, 2015). The registration tax incentivizes purchases of low-emission vehicles via a feebate system. As a result, per capita transport emissions (approximately 1.25 tCO₂yr⁻¹) and car ownership (107 vehicles per 1000 capita) (LTA, 2017) are substantially lower than in cities with comparable income levels. Modal share of public transport was 63% during peak hours in 2013 (LTA, 2013).

The Stockholm congestion charge implemented in 2007 (after a trial in 2006) reduced kilometres driven in the inner city by 16%, and outside the city by 5%; traffic volumes reduced by 20% and remained constant over time despite economic and population growth (Eliasson, 2014). CO₂ emissions from traffic reduced by 2–3% in Stockholm county. Vehicles entering or leaving the city centre were charged during weekdays (except for holidays). Charges were 1–2€ (maximum 6€ per day), being higher during peak hours; taxis, emergency vehicles and buses were exempted. Before introducing the charge, public transport and parking places near mass transit stations were extended. The aim and effects of the charge were extensively communicated to the public. Acceptability of the congestion charge was initially low, but the scheme gained support of about two-thirds of the population and all political parties after it was implemented (Eliasson, 2014), which may be related to the fact that the revenues were earmarked for constructing a motorway tunnel. After the trial, people believed that the charge had more positive effects on environmental, congestion and parking problems while costs increased less than they anticipated beforehand (Schuitema et al., 2010a). The initially hostile media eventually declared the scheme to be a success.

In 2003, a congestion charge was implemented in the Greater London area, with an enforcement and compliance scheme and an information campaign on the functioning of the scheme. Vehicles entering, leaving, driving or parking on a public road in the zone at weekdays at daytime pay a congestion charge of 8£ (until 2005, 5£), with some exemptions. Revenues were invested in London's bus network (80%), cycling facilities, and road safety measures (Leape, 2006). The number of cars entering the zone decreased by 18% in 2003 and 2004. In the charging zone, vehicle kilometres driven decreased by 15% in the first year and a further 6% a year later, while CO₂ emissions from road traffic reduced by 20% (Santos, 2008).

While providing information on the causes and consequences of climate change or on effective climate actions generally increases knowledge, it often does not encourage engagement in climate actions by individuals (Abrahamse et al., 2005; Ünal et al., 2017) or organizations (Anderson and Newell, 2004). Similarly, media coverage on the UN Climate Summit slightly increased knowledge about the conference but did not enhance motivation to engage personally in climate protection (Brüggemann et al., 2017). Fear-inducing representations of climate change may inhibit action when they make people feel helpless and overwhelmed (O'Neill and Nicholson-Cole, 2009). Energy-related recommendations and feedback (e.g., via performance contracts, energy audits, smart metering) are more effective for promoting energy conservation, load shifting in electricity use and sustainable travel choices when framed in terms of losses rather than gains (Gonzales et al., 1988; Wolak, 2011; Bradley et al., 2016; Bager and Mundaca, 2017).

Credible and targeted information at the point of decision can promote climate action (Stern et al., 2016a). For example, communicating the impacts of climate change is more effective when provided right before adaptation decisions are taken (e.g., before the agricultural season) and when bundled with information on potential actions to ameliorate impacts, rather than just providing information on climate projections with little meaning to end users (e.g., weather forecasts, seasonal forecasts, decadal climate trends) (Dorward et al., 2015; Singh et al., 2017). Similarly, heat action plans that provide early alerts and advisories combined with emergency public health measures can reduce heat-related morbidity and mortality (Benmarhnia et al., 2016).

Information provision is more effective when tailored to the personal situation of individuals, demonstrating clear impacts, and resonating with individuals' core values (Daamen et al., 2001; Abrahamse et al., 2007; Bolderdijk et al., 2013a; Dorward et al., 2015; Singh et al., 2017). Tailored information prevents information overload, and people are more motivated to consider and act upon information that aligns with their core values and beliefs (Campbell and Kay, 2014; Hornsey et al., 2016). Also, tailored information can remove barriers to receive and interpret information faced by vulnerable groups, such as the elderly during heatwaves (Vandentorren et al., 2006; Keim, 2008). Further, prompts can be effective when they serve as reminders to perform a planned action (Osbaldiston and Schott, 2012).

Feedback provision is generally effective in promoting mitigation behaviour within households (Abrahamse et al., 2005; Delmas et al., 2013; Karlin et al., 2015) and at work (Young et al., 2015), particularly when provided in real-time or immediately after the action (Abrahamse et al., 2005), which makes the implications of one's behaviour more salient (Tiefenbeck et al., 2016). Simple information is more effective than detailed and technical data (Wilson and Dowlatabadi, 2007; Ek and Söderholm, 2010; Frederiks et al., 2015). Energy labels (Banerjee and Solomon, 2003; Stadelmann, 2017), visualization techniques (Pahl et al., 2016), and ambient persuasive technology (Midden and Ham, 2012) can encourage mitigation actions by providing information and feedback in a format that immediately makes sense and hardly requires users' conscious attention.

Social influence approaches that emphasize what other people do or think can encourage climate action (Clayton et al., 2015), particularly

when they involve face-to-face interaction (Abrahamse and Steg, 2013). For example, community approaches, where change is initiated from the bottom-up, can promote adaptation (see Box 4.6) and mitigation actions (Middlemiss, 2011; Seyfang and Haxeltine, 2012; Abrahamse and Steg, 2013), especially when community ties are strong (Weenig and Midden, 1991). Furthermore, providing social models of desired actions can encourage mitigation action (Osbaldiston and Schott, 2012; Abrahamse and Steg, 2013). Social influence approaches that do not involve social interaction, such as social norm, social comparison and group feedback, are less effective, but can be easily administered on a large scale at low costs (Allcott, 2011; Abrahamse and Steg, 2013).

Goal setting can promote mitigation action when goals are not set too low or too high (Loock et al., 2013). Commitment strategies where people make a pledge to engage in climate actions can encourage mitigation behaviour (Abrahamse and Steg, 2013; Lokhorst et al., 2013), particularly when individuals also indicate how and when they will perform the relevant action and anticipate how to cope with possible barriers (i.e., implementation intentions) (Bamberg, 2000, 2002). Such strategies take advantage of individuals' desire to be consistent (Steg, 2016). Similarly, hypocrisy-related strategies that make people aware of inconsistencies between their attitudes and behaviour can encourage mitigation actions (Osbaldiston and Schott, 2012).

Actions that reduce climate risks can be rewarded and facilitated, while actions that increase climate risks can be punished and inhibited, and behaviour change can be voluntary (e.g., information provision) or imposed (e.g., by law); voluntary changes that involve rewards are more acceptable than imposed changes that restrict choices (Eriksson et al., 2006, 2008; Steg et al., 2006; Dietz et al., 2007). Policies punishing maladaptive behaviour can increase vulnerability when they reinforce socio-economic inequalities that typically produce the maladaptive behaviour in the first place (Adger et al., 2003). Change can be initiated by governments at various levels, but also by individuals, communities, profit-making organizations, trade organizations, and other non-governmental actors (Lindenberg and Steg, 2013; Robertson and Barling, 2015; Stern et al., 2016b).

Strategies can target intrinsic versus extrinsic motivation. It may be particularly important to enhance intrinsic motivation so that people voluntarily engage in climate action over and over again (Steg, 2016). Endorsement of mitigation and adaptation actions are positively related (Brügger et al., 2015; Carrico et al., 2015); both are positively related to concern about climate change (Brügger et al., 2015). Strategies that target general antecedents that affect a wide range of actions, such as values, identities, worldviews, climate change beliefs, awareness of the climate impacts of one's actions, and feelings of responsibility to act on climate change, can encourage consistent actions on climate change (van Der Werff and Steg, 2015; Hornsey et al., 2016; Steg, 2016). Initial climate actions can lead to further commitment to climate action (Juhl et al., 2017), when people learn that such actions are easy and effective (Lauren et al., 2016), when they engaged in the initial behaviour for environmental reasons (Peters et al., 2018), hold strong pro-environmental values and norms (Thøgersen and Ölander, 2003), and when initial actions make them realise they are an environmentally sensitive person, motivating them to act on climate change in subsequent situations so as to be consistent (van der

Box 4.6 | Bottom-up Initiatives: Adaptation Responses Initiated by Individuals and Communities

To effectively adapt to climate change, bottom-up initiatives by individuals and communities are essential, in addition to efforts of governments, organizations, and institutions (Wamsler and Brink, 2014a). This box presents examples of bottom-up adaptation responses and behavioural change.

Fiji increasingly faces a lack of freshwater due to decreasing rainfall and rising temperatures (Deo, 2011; IPCC, 2014a). While some villages have access to boreholes, these are not sufficient to supply the population with freshwater. Villagers are adapting by rationing water, changing diets, and setting up inter-village sharing networks (Pearce et al., 2017). Some villagers take up wage employment to buy food instead of growing it themselves (Pearce et al., 2017). In Kiribati, residents adapt to drought by purchasing rainwater tanks and constructing additional wells (Kuruppu and Liverman, 2011). An important factor that motivated residents of Kiribati to adapt to drought was the perception that they could effectively adapt to the negative consequences of climate change (Kuruppu and Liverman, 2011).

In the Philippines, seismic activity has caused some islands to flood during high tide. While the municipal government offered affected island communities the possibility to relocate to the mainland, residents preferred to stay and implement measures themselves in their local community to reduce flood damage (Laurice Jamero et al., 2017). Migration is perceived as undesirable because island communities have strong place-based identities (Mortreux and Barnett, 2009). Instead, these island communities have adapted to flooding by constructing stilted houses and raising floors, furniture, and roads to prevent water damage (Laurice Jamero et al., 2017). While inundation was in this case caused by seismic activity, this example indicates how island-based communities may respond to rising sea levels caused by climate change.

Adaptation initiatives by individuals may temporarily reduce the impacts of climate change and enable residents to cope with changing environmental circumstances. However, they may not be sufficient to sustain communities' way of life in the long term. For instance, in Fiji and Kiribati, freshwater and food are projected to become even scarcer in the future, rendering individual adaptations ineffective. Moreover, individuals can sometimes engage in behaviour that may be maladaptive over larger spatio-temporal scales. For example, in the Philippines, many islanders adapt to flooding by elevating their floors using coral stone (Laurice Jamero et al., 2017). Over time, this can harm the survivability of their community, as coral reefs are critical for reducing flood vulnerability (Ferrario et al., 2014). In Maharashtra, India, on-farm ponds are promoted as rainwater harvesting structures to adapt to dry spells during the monsoon season. However, some individuals fill these ponds with groundwater, leading to depletion of water tables and potentially maladaptive outcomes in the long run (Kale, 2015).

Integration of individuals' adaptation initiatives with top-down adaptation policy is critical (Butler et al., 2015), as failing to do so may lead individual actors to mistrust authority and can discourage them from undertaking adequate adaptive actions (Wamsler and Brink, 2014a).

Werff et al., 2014a; Lacasse, 2015, 2016). Yet some studies suggest that people may feel licensed not to engage in further mitigation actions when they believe they have already done their part (Truelove et al., 2014).

4.4.3.3 Acceptability of policy and system changes

Public acceptability can shape, enable or prevent policy and system changes. Acceptability reflects the extent to which policy or system changes are evaluated (un)favourably. Acceptability is higher when people expect more positive and less negative effects of policy and system changes (Perlaviciute and Steg, 2014; Demski et al., 2015; Drews and Van den Bergh, 2016), including climate impacts (Schuitema et al., 2010b). Because of this, policy 'rewarding' climate actions is more acceptable than policy 'punishing' actions that increase climate risks (Steg et al., 2006; Eriksson et al., 2008). Pricing policy is more acceptable when revenues are earmarked for environmental purposes (Steg et al., 2006; Sælen and Kallbekken,

2011) or redistributed towards those affected (Schuitema and Steg, 2008). Acceptability can increase when people experience positive effects after a policy has been implemented (Schuitema et al., 2010a; Eliasson, 2014; Weber, 2015); effective policy trials can thus build public support for climate policy (see Box 4.8).

Climate policy and renewable energy systems are more acceptable when people strongly value other people and the environment, or support egalitarian worldviews, left-wing or green political ideologies (Drews and Van den Bergh, 2016), and less acceptable when people strongly endorse self-enhancement values, or support individualistic and hierarchical worldviews (Dietz et al., 2007; Perlaviciute and Steg, 2014; Drews and Van den Bergh, 2016). Solar radiation modification is more acceptable when people strongly endorse self-enhancement values, and less acceptable when they strongly value other people and the environment (Visschers et al., 2017). Climate policy is more acceptable when people believe climate change is real, when they are concerned about climate change (Hornsey et al., 2016), when

they think their actions may reduce climate risks, and when they feel responsible to act on climate change (Steg et al., 2005; Eriksson et al., 2006; Jakovcevic and Steg, 2013; Drews and Van den Bergh, 2016; Kim and Shin, 2017). Stronger environmental awareness is associated with a preference for governmental regulation and behaviour change rather than free-market and technological solutions (Poortinga et al., 2002).

Climate policy is more acceptable when costs and benefits are distributed equally, when nature and future generations are protected (Sjöberg and Drottz-Sjöberg, 2001; Schuitema et al., 2011; Drews and Van den Bergh, 2016), and when fair procedures have been followed, including participation by the public (Dietz, 2013; Bernauer et al., 2016a; Bidwell, 2016) or public society organizations (Bernauer and Gampfer, 2013). Providing benefits to compensate affected communities for losses due to policy or systems changes enhanced public acceptability in some cases (Perlaviciute and Steg, 2014), although people may disagree on what would be a worthwhile compensation (Aitken, 2010; Cass et al., 2010), or feel they are being bribed (Cass et al., 2010; Perlaviciute and Steg, 2014).

Public support is higher when individuals trust responsible parties (Perlaviciute and Steg, 2014; Drews and Van den Bergh, 2016). Yet, public support for multilateral climate policy is not higher than for unilateral policy (Bernauer and Gampfer, 2015); public support for unilateral, non-reciprocal climate policy is rather strong and robust (Bernauer et al., 2016b). Public opposition may result from a culturally valued landscape being affected by adaptation or mitigation options, such as renewable energy development (Warren et al., 2005; Devine-wright and Howes, 2010) or coastal protection measures (Kimura, 2016), particularly when people have formed strong emotional bonds with the place (Devine-Wright, 2009, 2013).

Climate actions may reduce human well-being when such actions involve more costs, effort or discomfort. Yet some climate actions enhance well-being, such as technology that improves daily comfort and nature-based solutions for climate adaptation (Wamsler and Brink, 2014b). Further, climate action may enhance well-being (Kasser and Sheldon, 2002; Xiao et al., 2011; Schmitt et al., 2018) because pursuing meaning by acting on climate change can make people feel good (Venhoeven et al., 2013, 2016; Taufik et al., 2015), more so than merely pursuing pleasure.

4.4.4 Enabling Technological Innovation

This section focuses on the role of technological innovation in limiting warming to 1.5°C, and how innovation can contribute to strengthening implementation to move towards or to adapt to 1.5°C worlds. This assessment builds on information of technological innovation and related policy debates in and after AR5 (Somanathan et al., 2014).

4.4.4.1 The nature of technological innovations

Technological systems have their own dynamics. New technologies have been described as emerging as part of a 'socio-technical system' that is integrated with social structures and that itself evolves over time (Geels and Schot, 2007). This progress is cumulative and accelerating

(Kauffman, 2002; Arthur, 2009). To illustrate such a process of co-evolution: the progress of computer simulation enables us to better understand climate, agriculture, and material sciences, contributing to upgrading food production and quality, microscale manufacturing techniques, and leading to much faster computing technologies, resulting, for instance, in better performing photovoltaic (PV) cells.

A variety of technological developments have and will contribute to 1.5°C-consistent climate action or the lack of it. They can do this, for example, in the form of applications such as smart lighting systems, more efficient drilling techniques that make fossil fuels cheaper, or precision agriculture. As discussed in Section 4.3.1, costs of PV (IEA, 2017f) and batteries (Nykqvist and Nilsson, 2015) have sharply dropped. In addition, costs of fuel cells (Iguma and Kidoshi, 2015; Wei et al., 2017) and shale gas and oil (Wang et al., 2014; Mills, 2015) have come down as a consequence of innovation.

4.4.4.2 Technologies as enablers of climate action

Since AR5, literature has emerged as to how much future GHG emission reductions can be enabled by the rapid progress of general purpose technologies (GPTs), consisting of information and communication technologies (ICT), including artificial intelligence (AI) and the internet of things (IoT), nanotechnologies, biotechnologies, robotics, and so forth (WEF, 2015; OECD, 2017c). Although these may contribute to limiting warming to 1.5°C, the potential environmental, social and economic impacts of new technologies are uncertain.

Rapid improvement of performance and cost reduction is observed for many GPTs. They include AI, sensors, internet, memory storage and microelectromechanical systems. The latter GPTs are not usually categorized as climate technologies, but they can impact GHG emissions.

Progress of GPT could help reduce GHG emissions more cost-effectively. Examples are shown in Table 4.9. It may however, result in more emissions by increasing the volume of economic activities, with unintended negative consequence on sustainable development. While ICT increases electricity consumption (Aebischer and Hilty, 2015), the energy consumption of ICT is usually dwarfed by the energy saving by ICT (Koomey et al., 2013; Malmudin et al., 2014), but rebound effects and other sustainable development impacts may be significant. An appropriate policy framework that accommodates such impacts and their uncertainties could address the potential negative impacts by GPT (Jasanoff, 2007).

GHG emission reduction potentials in relation to GPTs were estimated for passenger cars using a combination of three emerging technologies: electric vehicles, car sharing, and self-driving. GHG emission reduction potential is reported, assuming generation of electricity with low GHG emissions (Greenblatt and Saxena, 2015; ITF, 2015; Viegas et al., 2016; Fulton et al., 2017). It is also possible that GHG emissions increase due to an incentive to car use. Appropriate policies such as urban planning and efficiency regulations could contain such rebound effects (Wadud et al., 2016).

Estimating emission reductions by GPT is difficult due to substantial uncertainties, including projections of future technological performance,

Table 4.9 | Examples of technological innovations relevant to 1.5°C enabled by general purpose technologies (GPT). Note: lists of enabling GPT or adaptation/mitigation options are not exhaustive, and the GPTs by themselves do not reduce emissions or increase climate change resilience.

Sector	Examples of Mitigation/Adaptation Technological Innovation	Enabling GPT
Buildings	Energy and CO ₂ efficiency of logistics, warehouse and shops (GeSI, 2015; IEA, 2017a)	IoT, AI
	Smart lighting and air conditioning (IEA, 2016b, 2017a)	IoT, AI
Industry	Energy efficiency improvement by industrial process optimization (IEA, 2017a)	Robots, IoT
	Bio-based plastic production by biorefinery (OECD, 2017c)	Biotechnology
	New materials from biorefineries (Fornell et al., 2013; McKay et al., 2016)	ICT, biotechnology
Transport	Electric vehicles, car sharing, automation (Greenblatt and Saxena, 2015; Fulton et al., 2017)	Biotechnology
	Bio-based diesel fuel by biorefinery (OECD, 2017c)	ICT, biotechnology
	Second generation bioethanol potentially coupled to carbon capture systems (De Souza et al., 2014; Rochedo et al., 2016)	Biotechnology
	Logistical optimization, and electrification of trucks by overhead line (IEA, 2017e)	ICT, biotechnology
	Reduction of transport needs by remote education, health and other services (GeSI, 2015; IEA, 2017a)	Biotechnology
	Energy saving by lightweight aircraft components (Beyer, 2014; Faludi et al., 2015; Verhoef et al., 2018)	Additive manufacturing (3D printing)
Electricity	Solar PV manufacturing (Nemet, 2014)	Nanotechnology
	Smart grids and grid flexibility to accommodate intermittent renewables (Heard et al., 2017)	IoT, AI
	Plasma confinement for nuclear fusion (Baltz et al., 2017)	AI
Agriculture	Precision agriculture (improvement of energy and resource efficiency including reduction of fertilizer use and N ₂ O emissions) (Pierpaoli et al., 2013; Brown et al., 2016; Schimmelpennig and Ebel, 2016)	Biotechnology ICT, AI
	Methane inhibitors (and methane-suppressing vaccines) that reduce livestock emissions from enteric fermentation (Wedlock et al. 2013; Hristov et al. 2015; Wollenberg et al. 2016)	Biotechnology
	Engineering C3 into C4 photosynthesis to improve agricultural production and productivity (Schuler et al., 2016)	Biotechnology
	Genome editing using CRISPR to improve/adapt crops to a changing climate (Gao, 2018)	Biotechnology
Disaster Reduction and Adaptation	Weather forecasting and early warning systems, in combination with user knowledge (Hewitt et al., 2012; Lourenço et al., 2016)	ICT
	Climate risk reduction (Upadhyay and Bijalwan, 2015)	ICT
	Rapid assessment of disaster damage (Kryvasheyeu et al., 2016)	ICT

costs, penetration rates, and induced human activity. Even if a technology is available, the establishment of business models might not be feasible (Linder and Williander, 2017). Indeed, studies show a wide range of estimates, ranging from deep emission reductions to possible increases in emissions due to the rebound effect (Larson and Zhao, 2017).

GPT could also enable climate adaptation, in particular through more effective climate disaster risk management and improved weather forecasting.

Government policy usually plays a role in promoting or limiting GPTs, or science and technology in general. It has impacts on climate action, because the performance of further climate technologies will partly depend on the progress of GPTs. Governments have established institutions for achieving many social, and sometimes conflicting goals, including economic growth and addressing climate change (OECD, 2017c), which include investment in basic research and development (R&D) that can help develop game-changing technologies (Shayegh et al., 2017). Governments are also needed to create an enabling environment for the growth of scientific and technological ecosystems necessary for GPT development (Tassey, 2014).

4.4.4.3 The role of government in 1.5°C-consistent climate technology policy

While literature on 1.5°C-specific innovation policy is absent, a growing body of literature indicates that governments aim to achieve social, economic and environmental goals by promoting science and a broad range of technologies through 'mission-driven' innovation policies, based on differentiated national priorities (Edler and Fagerberg, 2017). Governments can play a role in advancing climate technology via a 'technology push' policy on the technology supply side (e.g., R&D subsidies), and by 'demand pull' policy on the demand side (e.g., energy-efficiency regulation), and these policies can be complemented by enabling environments (Somanathan et al., 2014). Governments may also play a role in removing existent support for incumbents (Kivimaa and Kern, 2016). A growing literature indicates that policy mixes, rather than single policy instruments, are more effective in addressing climate innovation challenges ranging from technologies in the R&D phase to those ready for diffusion (Veugelers, 2012; Quitzow, 2015; Rogge et al., 2017; Rosenow et al., 2017). Such innovation policies can help address two kinds of externalities: environmental externalities and proprietary problems (GEA, 2012; IPCC, 2014b; Mazzucato and Semieniuk, 2017). To avoid 'picking winners', governments often maintain a broad portfolio of technological options (Kverndokk and Rosendahl, 2007) and work in

close collaboration with the industrial sector and society in general. Some governments have achieved relative success in supporting innovation policies (Grubler et al., 2012; Mazzucato, 2013) that addressed climate-related R&D (see Box 4.7 on bioethanol in Brazil).

Funding for R&D could come from various sources, including the general budget, energy or resource taxation, or emission trading schemes (see Section 4.4.5). Investing in climate-related R&D has as an additional benefit of building capabilities to implement climate mitigation and adaptation technologies (Ockwell et al., 2015). Countries regard innovation in general and climate technology specifically as a national interests issue and addressing climate change primarily as being in the global interest. Reframing part of climate policy as technology or industrial policy might therefore contribute to resolving the difficulties that continue to plague emission target negotiations (Faehn and Isaksen, 2016; Fischer et al., 2017; Lachapelle et al., 2017).

Climate technology transfer to emerging economies has happened regardless of international treaties, as these countries have been keen to acquire them, and companies have an incentive to access emerging markets to remain competitive (Glachant and Dechezleprêtre, 2016).

However, the complexity of these transfer processes is high, and they have to be conducted carefully by governments and institutions (Favretto et al., 2017). It is noticeable that the impact of the EU emission trading scheme (EU ETS) on innovation is contested; recent work (based on lower carbon prices than anticipated for 1.5°C-consistent pathways) indicates that it is limited (Calel and Dechezleprêtre, 2016), but earlier assessments (Blanco et al., 2014) indicate otherwise.

4.4.4.4 Technology transfer in the Paris Agreement

Technology development and transfer is recognized as an enabler of both mitigation and adaptation in Article 10 in the Paris Agreement (UNFCCC, 2016) as well as in Article 4.5 of the original text of the UNFCCC (UNFCCC, 1992). As previous sections have focused on technology development and diffusion, this section focuses on technology transfer. Technology transfer can adapt technologies to local circumstances, reduce financing costs, develop indigenous technology, and build capabilities to operate, maintain, adapt and innovate on technology globally (Ockwell et al., 2015; de Coninck and Sagar, 2017). Technology cooperation could decrease global mitigation cost, and enhance developing countries' mitigation contributions (Huang et al., 2017a).

Box 4.7 | Bioethanol in Brazil: Innovation and Lessons for Technology Transfer

The use of sugarcane as a bioenergy source started in Brazil in the 1970s. Government and multinational car factories modified car engines nationwide so that vehicles running only on ethanol could be produced. As demand grew, production and distribution systems matured and costs came down (Socol et al., 2010). After a transition period in which both ethanol-only and gasoline-only cars were used, the flex-fuel era started in 2003, when all gasoline was blended with 25% ethanol (de Freitas and Kaneko, 2011). By 2010, around 80% of the car fleet in Brazil had been converted to use flex-fuel (Goldemberg, 2011; Su et al., 2015).

More than forty years of combining technology push and market pull measures led to the deployment of ethanol production, transportation and distribution systems across Brazil, leading to a significant decrease in CO₂ emissions (Macedo et al., 2008). Examples of innovations include: (i) the development of environmentally well-adapted varieties of sugarcane; (ii) the development and scaling up of sugar fermentation in a non-sterile environment, and (iii) the development of adaptations of car engines to use ethanol as a fuel in isolation or in combination with gasoline (Amorim et al., 2011; de Freitas and Kaneko, 2011; De Souza et al., 2014). Public procurement, public investment in R&D and mandated fuel blends accompanying these innovations were also crucial (Hogarth, 2017). In the future, innovation could lead to viable partial CO₂ removal through deployment of BECCS associated with the bioethanol refineries (Fuss et al., 2014; Rochedo et al., 2016) (see Section 4.3.7).

Ethanol appears to reduce urban car emission of health-affecting ultrafine particles by 30% compared to gasoline-based cars, but increases ozone (Salvo et al., 2017). During the 1990s, when sugarcane burning was still prevalent, particulate pollution had negative consequences for human health and the environment (Ribeiro, 2008; Paraiso and Gouveia, 2015). While Jaiswal et al. (2017) report bioethanol's limited impact on food production and forests in Brazil, despite the large scale, and attribute this to specific agro-ecological zoning legislation, various studies report adverse effects of bioenergy production through forest substitution by croplands (Searchinger et al., 2008), as well as impacts on biodiversity, water resources and food security (Rathore et al., 2016). For new generation biofuels, feasibility and life cycle assessment studies can provide information on their impacts on environmental, economic and social factors (Rathore et al., 2016).

Brazil and the European Union have tried to replicate Brazil's bioethanol experience in climatically suitable African countries. Although such technology transfer achieved relative success in Angola and Sudan, the attempts to set up bioethanol value chains did not pass the phase of political deliberations and feasibility studies elsewhere in Africa. Lessons learned include the need for political and economic stability of the donor country (Brazil) and the necessity for market creation to attract investments in first-generation biofuels alongside a safe legal and policy environment for improved technologies (Afionis et al., 2014; Favretto et al., 2017).

The international institutional landscape around technology development and transfer includes the UNFCCC (via its technology framework and Technology Mechanism including the Climate Technology Centre and Network (CTCN)), the United Nations (a technology facilitation mechanism for the SDGs) and a variety of non-UN multilateral and bilateral cooperation initiatives such as the Consultative Group on International Agricultural Research (CGIAR, founded in the 1970s), and numerous initiatives of companies, foundations, governments and non-governmental and academic organizations. Moreover, in 2015, twenty countries launched an initiative called 'Mission Innovation', seeking to double their energy R&D funding. At this point it is difficult to evaluate whether Mission Innovation achieved its objective (Sanchez and Sivaram, 2017). At the same time, the private sector started an innovation initiative called the 'Breakthrough Energy Coalition'.

Most technology transfer is driven by through markets by the interests of technology seekers and technology holders, particularly in regions with well-developed institutional and technological capabilities such as developed and emerging nations (Glachant and Dechezleprêtre, 2016). However, the current international technology transfer landscape has gaps, in particular in reaching out to least-developed countries, where institutional and technology capabilities are limited (de Coninck and Puig, 2015; Ockwell and Byrne, 2016). On the one hand, literature suggests that the management or even monitoring of all these UN, bilateral, private and public initiatives may fail to lead to better results. On the other hand, it is probably more cost-effective to adopt a strategy of 'letting a thousand flowers bloom', by challenging and enticing researchers in the public and the private sector to direct innovation towards low-emission and adaptation options (Haselip et al., 2015). This can be done at the same time as mission-oriented research is adopted in parallel by the scientific community (Mazzucato, 2018).

At COP 21, the UNFCCC requested the Subsidiary Body for Scientific and Technological Advice (SBSTA) to initiate the elaboration of the technology framework established under the Paris Agreement (UNFCCC, 2016). Among other things, the technology framework would 'provide overarching guidance for the work of the Technology Mechanism in promoting and facilitating enhanced action on technology development and transfer in order to support the implementation of this Agreement' (this Agreement being the Paris Agreement). An enhanced guidance issued by the Technology Executive Committee (TEC) for preparing a technology action plan (TAP) supports the new technology framework as well as the Parties' long-term vision on technology development and transfer, reflected in the Paris Agreement (TEC, 2016).

4.4.5 Strengthening Policy Instruments and Enabling Climate Finance

Triggering rapid and far-reaching change in technical choices and institutional arrangements, consumption and lifestyles, infrastructure, land use, and spatial patterns implies the ability to scale up policy signals to enable the decoupling of GHGs emission, and economic growth and development (Section 4.2.2.3). Such a scale-up would also imply that potential short-term negative responses by populations and interest groups, which could block these changes from the outset, would need to be prevented or overcome. This section describes the size and nature of investment needs and the financial challenge over the coming two decades in the context of 1.5°C warmer worlds, assesses the potential and constraints of three categories of policy instruments that respond to the challenge, and explains the conditions for using them synergistically. The policy and finance instruments discussed in this section relate to Section 4.4.1 (on governance) and other Sections in 4.4.

4.4.5.1 The core challenge: cost-efficiency, coordination of expectations and distributive effects

Box 4.8 shows that the average estimate by seven models of annual investment needs in the energy system is around 2.38 trillion USD₂₀₁₀ (1.38 to 3.25) between 2016 and 2035. This represents between 2.53% (1.6–4%) of the world GDP in market exchange rates (MER) and 1.7% of the world GDP in purchasing power parity (PPP). OECD investment assessments for a 2°C-consistent transition suggest that including investments in transportation and in other infrastructure would increase the investment needs by a factor of three. Other studies not included in Box 4.8, in particular by the World Economic Forum (WEF, 2013) and the Global Commission on the Economy and Climate (GCEC, 2014) confirm these orders of magnitude of investment.

The average increase of investment in the energy sector resulting from Box 4.8 represents a mean value of 1.5% of the total world investment compared with the baselines scenario in MER and a little over 1% in PPP. Including infrastructure investments would raise this to 2.5% and 1.7% respectively.⁹

These incremental investments could be funded through a drain on consumption (Bowen et al., 2017), which would necessitate between 0.68% and 0.45% lower global consumption than in the baseline. But, consumption at a constant savings/consumption ratio can alternatively be funded by shifting savings towards productive adaptation and mitigation investments, instead of real-estate sector and liquid financial products. This response depends upon whether it is possible to close the global investment funding gap for infrastructure that potentially inhibits growth, through structural changes in the global economy. In this case, investing more in infrastructure would not be an incremental cost in terms of development and welfare (IMF, 2014; Gurara et al., 2017)

⁹ A calculation in MER tends indeed to underestimate the world GDP and its growth by giving a lower weight to fast-growing developing countries, whereas a calculation in PPP tends to overestimate it. The difference between the value of two currencies in PPP and MER should vanish as the gap of the income levels of the two concerned countries decreases. Accounting for this trend in modelling is challenging.

Box 4.8 | Investment Needs and the Financial Challenge of Limiting Warming to 1.5°C

Peer-reviewed literature that estimates the investment needs over the next two decades to scale up the response to limit warming to 1.5°C is very limited (see Section 4.6). This box attempts to bring together available estimates of the order of magnitude of these investments, after consultation with the makers of those estimates, to provide the context for global and national financial mobilization policy and related institutional arrangements.

Table 1 in this box presents mean annual investments up to 2035, based on three studies (after clarifying their scope and harmonizing their metrics): an ensemble of four integrated assessment models (here denoted IAM, see Chapter 2), an Organization for Economic Co-operation and Development (OECD) scenario for a 2°C limit (OECD, 2017a) and scenarios from the International Energy Agency (IEA, 2016c). All three sources provide estimates for the energy sector for various mitigation scenarios. They give a mean value of 2.38 trillion USD of yearly investments in the energy sector over the period, with minimum and maximum values of 1.38 and 3.25 respectively. We also report the OECD estimate for 2°C because it also covers transportation and other infrastructure (water, sanitation, and telecommunication), which are essential to deliver the Sustainable Development Goals (SDGs), including SDG 7 on clean energy access, and enhance the adaptive capacity to climate change.

Box 4.8, Table 1 | Estimated annualized world mitigation investment needed to limit global warming to 2°C or 1.5°C (2015–2035 in trillions of USD at market exchange rates) from different sources. The top four lines indicate the results of Integrated Assessment Models (IAMs) as reported in Chapter 2 for their Baseline, Nationally Determined Contributions (NDC), 2°C- and 1.5°C-consistent pathways. These numbers only cover the energy sector and the second row includes energy efficiency in all sectors. The final two rows indicate the mitigation investment needs for the energy, transport and other infrastructure according to the Organization for Economic Co-operation and Development (OECD) for a Baseline pathway and a 2°C-consistent pathway. Sources: IEA, 2016c; OECD, 2017a.

	Energy Investments	Of which Demand Side	Transport	Other Infra-structures	Total	Ratio to MER GDP
IAM Baseline (mean)	1.96	0.24			1.96	1.8%
IAM NDC (mean)	2.04	0.28			2.04	1.9%
IAM 2°C (mean)	2.19	0.38			2.19	2.1%
IAM 1.5°C (mean)	2.32	0.45			2.32	2.2%
IEA NDC	2.40	0.72			2.40	2.3%
IEA 1.5°C	2.76	1.13			2.76	2.7%
Mean IAM-IEA, 1.5°C	2.38	0.54			2.38	2.53%
Min IAM-IEA, 1.5°C	1.38	0.38			1.38	1.6%
Max IAM-IEA, 1.5°C	3.25	1.13			3.25	4.0%
OECD Baseline					5.74	5.4%
OECD 2°C	2.13	0.40	2.73	1.52	6.38	6.0%

The mean incremental share of annual energy investments to stay well below 2°C is 0.36% (between 0.2–1%) of global GDP between 2016 and 2035. Since total world investment (also called gross fixed capital formation (GFCF)) is about 24% of global GDP, the estimated incremental energy investments between a baseline and a 1.5°C transition would be approximately 1.5% (between 0.8–4.2%) of projected total world investments. As the higher ends of these ranges reflect pessimistic assumptions in 1.5°C-consistent pathways on technological change, the implementation of policies to accelerate technical change (see the remainder of Section 4.4.5) could lower the probability of higher incremental investment.

If we assume the amounts of investments given by the OECD for transportation and other infrastructure for warming of 2°C to be a lower limit for an 1.5°C pathway, then total incremental investments for all sectors for a 1.5°C-consistent pathway would be estimated at 2.4% of total world investments. This total incremental investment reaches 2.53% if the investments in transportation are scaled up proportionally with the investments in the energy sector and if all other investments are kept constant. Comparing this 2.4% or 2.53% number for all sectors to the 1.5% number for energy only (see previous paragraph) suggests that the investments in sectors other than energy contribute significantly to incremental world investments, even though a comprehensive study or estimate of these investments for a 1.5°C limit is not available.

The issue, from a macroeconomic perspective, is whether these investments would be funded by higher savings at the costs of lower consumption. This would mean a 0.5% reduction in consumption for the energy sector for 1.5°C. Note that for a 2°C scenario, this

Box 4.8 (continued)

reduction would be 0.8% if we account for the investment needs of all infrastructure sectors. Assuming conversely a constant savings ratio, this would necessitate reallocating existing capital flows towards infrastructure. In addition to these incremental investments, the amount of redirected investments is relevant from a financial perspective. In the reported IAM energy sector scenarios, about three times the incremental investments is redirected. There is no such assessment for the other sectors. The OECD report suggests that these ratios might be higher.

These orders of magnitude of investment can be compared to the available statistics of the global stock of 386 trillion USD of financial capital, which consists of 100 trillion USD in bonds (SIFMA, 2017), around 60 trillion USD in equity (World Bank, 2018b), and 226 trillion USD of loans managed by the banking system (IIF, 2017; World Bank, 2018a). The long-term rate of return (interest plus increase of shareholder value) is about 3% on bonds, 5% on bank lending and 7% on equity, leading to a weighted mean return on capital of 3.4% in real terms (5.4% in nominal terms). Using 3.4% as a lower bound and 5% as a higher bound (following Piketty, 2014) and taking a conservative assumption that global financial capital grows at the same rate as global GDP, the estimated yearly financial capital revenues would be between 16.8 and 25.4 trillion USD.

Assuming that a quarter of these investments comes from public funds (as estimated by the World Bank; World Bank, 2018a), the amount of private resources needed to enable an energy sector transition is between 3.3% and 5.3% of annual capital income and between 5.6% and 8.3% of these revenues for all infrastructure to meet the 2°C limit and the SDGs.

Since the financial system has limited fungibility across budget lines, changing the partitioning of investments is not a zero-sum game. An effective policy regime could encourage investment managers to change their asset allocation. Part of the challenge may lie in increasing the pace of financing of low-emission assets to compensate for a possible 38% decrease, by 2035, in the value of fossil fuel assets (energy sector and indirect holdings in downstream uses like automobiles) (Mercure et al., 2018).

Investments in other (non-energy system) infrastructure to meet development and poverty-reduction goals can strengthen the adaptive capacity to address climate change, and are difficult to separate from overall sustainable development and poverty-alleviation investments (Hallegatte and Rozenberg, 2017). The magnitude of potential climate change damages is related to pre-existing fragility of impacted societies (Hallegatte et al., 2007). Enhancing infrastructure and service provision would lower this fragility, for example, through the provision of universal (water, sanitation, telecommunication) service access (Arezki et al., 2016).

The main challenge is thus not just a lack of mobilization of aggregate resources but of redirection of savings towards infrastructure, and the further redirection of these infrastructure investments towards low-emission options. If emission-free assets emerge fast enough to compensate for the devaluation of high-emission assets, the sum of the required incremental and redirected investments in the energy sector would (up to 2035) be equivalent to between 3.3% and 5.3% of the average annual revenues of the private capital stock (see Box 4.8) and to between 5.6% and 8.3%, including all infrastructure investments.

The interplay between mechanisms of financial intermediation and the private risk-return calculus is a major barrier to realizing these investments (Sirkis et al., 2015). This obstacle is not specific to climate mitigation investments but also affects infrastructure and has been characterised as the gap between the 'propensity to save' and the 'propensity to invest' (Summers, 2016). The issue is whether new financial instruments could close this gap and inject liquidity into the low-emission transition, thereby unlocking new economic

opportunities (GCEC, 2014; NCE, 2016). By offsetting the crowding-out of other private and public investments (Pollitt and Mercure, 2017), the ensuing ripple effect could reinforce growth and the sustainability of development (King, 2011; Teulings and Baldwin, 2014) and potentially trigger a new growth cycle (Stern, 2013, 2015). In this case, a massive mobilization of low-emission investments would require a significant effort but may be complementary to sustainable development investments.

This uncertain but potentially positive outcome might be constrained by the higher energy costs of low-emission options in the energy and transportation sectors. The envelope of worldwide marginal abatement costs for 1.5°C-consistent pathways reported in Chapter 2 is 135–5500 USD₂₀₁₀ tCO₂⁻¹ in 2030 and 245–13000 USD₂₀₁₀ tCO₂⁻¹ in 2050, which is between three to four times higher than for a 2°C limit.

These figures are consistent with the dramatic reduction in the unit costs of some low-emission technical options (for example solar PV, LED lighting) over the past decade (see Section 4.3.1) (OECD, 2017c). Yet there are multiple constraints to a system-wide energy transition. Lower costs of some supply- and demand-side options do not always result in a proportional decrease in energy system costs. The adoption of alternative options can be slowed down by increasing costs of decommissioning existing infrastructure, the inertia of market structures, cultural habits and risk-adverse user behaviour (see Sections 4.4.1 to 4.4.3). Learning-by-doing processes and R&D can accelerate the cost-efficiency of low-emission technology but often imply higher early-phase costs. The German energy transition resulted in high consumer prices for electricity in Germany (Kreuz and Müsgens, 2017) and needed strong accompanying measures to succeed.

One key issue is that energy costs can propagate across sectors and amplify overall production costs. During the early stage of a low-emission transition, an increase in the prices of non-energy goods could reduce consumer purchasing power and final demand. A rise in energy prices has a proportionally greater impact in developing countries that are in a catch-up phase, as they have a stronger dependence on energy-intensive sectors (Crassous et al., 2006; Luderer et al., 2012) and a higher ratio of energy to labour cost (Waisman et al., 2012). This explains why with lower carbon prices, similar emission reductions are reached in South Africa (Altieri et al., 2016) and Brazil (La Rovere et al., 2017a) compared to developed countries. However, three distributional issues emerge.

First, in the absence of countervailing policies, higher energy costs have an adverse effect on the distribution of welfare (see also Chapter 5). The negative impact is inversely correlated with the level of income (Harberger, 1984; Fleurbaey and Hammond, 2004) and positively correlated with the share of energy in the households budget, which is high for low- and middle-income households (Proost and Van Regemorter, 1995; Barker and Kohler, 1998; West and Williams, 2004; Chiroleu-Assouline and Fodha, 2011). Moreover, climatic conditions and the geographical conditions of human settlements matter for heating and mobility needs (see Chapter 5). Medium-income populations in the suburbs, in remote areas, and in low-density regions can be as vulnerable as residents of low-income urban areas. Poor households with low levels of energy consumption are also impacted by price increases of non-energy goods caused by the propagation of energy costs (Combet et al., 2010; Dubois, 2012). These impacts are generally not offset by non-market co-benefits of climate policies for the poor (Baumgärtner et al., 2017).

A second matter of concern is the distortion of international competition and employment implications in the case of uneven carbon constraints, especially for energy-intensive industries (Demailly and Quirion, 2008). Some of these industries are not highly exposed to international competition because of their very high transportation costs per unit value added (Sartor, 2013; Branger et al., 2016), but other industries could suffer severe shocks, generate 'carbon leakage' through cheaper imports from countries with lower carbon constraints (Branger and Quirion, 2014), and weaken the surrounding regional industrial fabric with economy-wide and employment implications.

A third challenge is the depreciation of assets whose value is based on the valuation of fossil energy resources, of which future revenues may decline precipitously with higher carbon prices (Waisman et al., 2013; Jakob and Hilaire, 2015; McGlade and Ekins, 2015), and on emission-intensive capital stocks (Guivarch and Hallegatte, 2011; OECD, 2015a; Pfeiffer et al., 2016). This raises issues of changes in industrial structure, adaptation of worker skills, and of stability of financial, insurance and social security systems. These systems are in part based on current holdings of carbon-based assets whose value might decrease by about 38% by the mid-2030s (Mercuri et al., 2018). This stranded asset challenge may be exacerbated by a decline of export revenues of fossil fuel producing countries and regions (Waisman et al., 2013; Jakob and Hilaire, 2015; McGlade and Ekins, 2015).

These distributional issues, if addressed carefully and expeditiously, could affect popular sensitivity towards climate policies. Addressing them could mitigate adverse macroeconomic effects on economic growth and employment that could undermine the potential benefits of a redirection of savings and investments towards 1.5°C-consistent pathways.

Strengthening policy instruments for a low-emission transition would thus need to reconcile three objectives: (i) handling the short-term frictions inherent to this transition in an equitable way, (ii) minimizing these frictions by lowering the cost of avoided GHGs emissions, and (iii) coordinating expectations of multiple stakeholders at various decision-making levels to accelerate the decline in costs of emission reduction, efficiency and decoupling options and maximizing their co-benefits (see the practical example of lowering car use in cities in Box 4.9).

Three categories of policy tools would be available to meet the distributional challenges: carbon pricing, regulatory instruments and information and financial tools. Each of them has its own strengths and weaknesses, from a 1.5°C perspective, policy tools would have to be both scaled up and better coordinated in packages in a synergistic manner.

4.4.5.2 Carbon pricing: necessity and constraints

Economic literature has long argued that climate and energy policy grounded only in regulation, standards and public funding of R&D is at risk of being influenced by political and administrative arbitrariness, which could raise the costs of implementation. This literature has argued that it may be more efficient to make these costs explicit through carbon taxes and carbon trading, securing the abatement of emissions in places and sectors where it is cheapest (IPCC, 1995, 2001; Gupta et al., 2007; Somanathan et al., 2014).

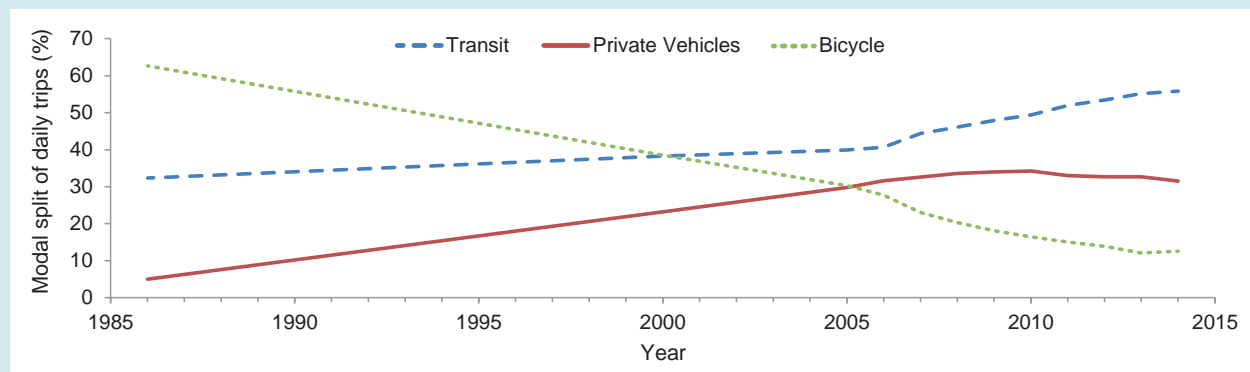
In a frictionless world, a uniform world carbon price could minimize the social costs of the low-carbon transition by equating the marginal costs of abatement across all sources of emissions. This implies that investors will be able to make the right choices under perfect foresight and that domestic and international compensatory transfers offset the adverse distributional impacts of higher energy prices and their consequences on economic activity. In the absence of such transfers, carbon prices would have to be differentiated by jurisdiction (Chichilnisky and Heal, 2000; Sheeran, 2006; Böhringer et al., 2009; Böhringer and Alexeeva-Taleb, 2013). This differentiation could in turn raise concerns of distortions in international competition (Hourcade et al., 2001; Stavins et al., 2014).

Obstacles to enforcing a uniform world carbon price in the short run would not necessarily crowd out explicit national carbon pricing, for three reasons. First, a uniform carbon price would limit an emissions rebound resulting from a higher consumption of energy services enabled by efficiency gains, if energy prices do not change (Greening et al., 2000; Fleurbaey and Hammond, 2004; Sorrell et al., 2009; Guivarch and Hallegatte, 2011; Chitnis and Sorrell, 2015; Freire-González, 2017). Second, it could hedge against the arbitrariness of regulatory policies. Third, 'revenue neutral' recycling, at a constant share of taxes on GDP, into lowering some existing taxes would compensate for at least part of the propagation effect of higher energy costs (Stiglitz et al., 2017). The substitution by carbon taxes of taxes that cause distortions on the

Box 4.9 | Emerging Cities and 'Peak Car Use': Evidence of Decoupling in Beijing

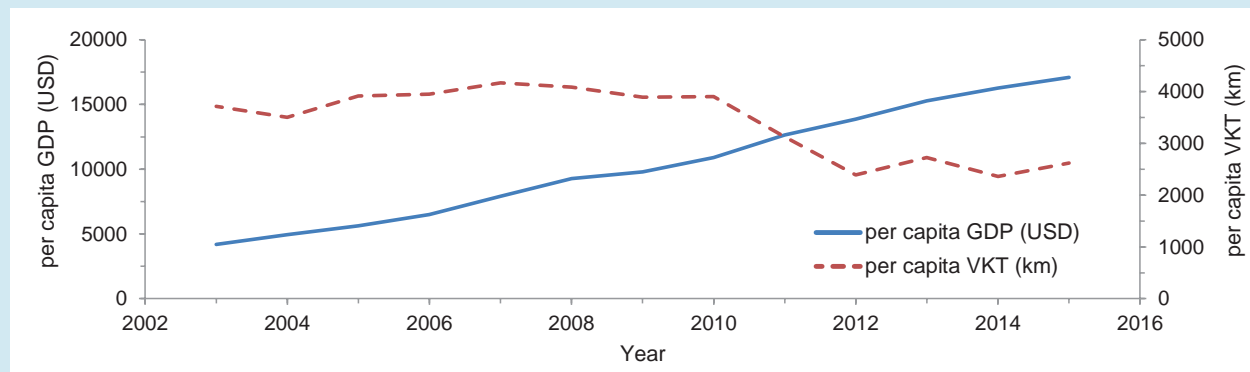
The phenomenon of 'peak car use', or reductions in per capita car use, provides hope for continuing reductions in greenhouse gases from oil consumption (Millard-Ball and Schipper, 2011; Newman and Kenworthy, 2011; Goodwin and Van Dender, 2013). The phenomenon has been mostly associated with developed cities apart from some early signs in Eastern Europe, Latin America and China (Newman and Kenworthy, 2015). New research indicates that peak car is now also underway in China (Gao and Newman, 2018).

China's rapid urban motorization was a result of strong economic growth, fast urban development and the prosperity of the Chinese automobile industry (Gao et al., 2015). However, recent data (Gao and Newman, 2018) (expressed as a percentage of daily trips) suggest the first signs of a break in the growth of car use along with the growth in mass transit, primarily the expansion of Metro systems (see Box 4.9, Figure 1).



Box 4.9, Figure 1 | The modal split data in Beijing between 1986 and 2014. Source: (Gao and Newman, 2018).

Chinese urban fabrics, featuring traditional dense linear forms and mixed land use, favour mass transit systems over automobiles (Gao and Newman, 2018). The data show that the decline in car use did not impede economic development, but the growth in vehicle kilometres of travel (VKT) has decoupled absolutely from GDP as shown in Box 4.9, Figure 2 below.



Box 4.9, Figure 2 | Peak car in Beijing: relationships between economic performance and private automobile use in Beijing from 1986 to 2014. VKT is vehicle kilometres of travel. Source: (Gao and Newman, 2018).

economy can counteract the regressive effect of higher energy prices. For example, offsetting increased carbon prices with lower labour taxes can potentially decrease labour costs (without affecting salaries), enhance employment and reduce the attractiveness of informal economic activity (Goulder, 2013).

The conditions under which an economic gain along with climate benefit (a 'double dividend') can be expected are well documented

(Goulder, 1995; Bovenberg, 1999; Mooij, 2000). In the context of OECD countries, the literature examines how carbon taxation could substitute for other taxes to fund the social security system (Combet, 2013). The same general principles apply for countries that are building their social welfare system, such as China (Li and Wang, 2012) or Brazil (La Rovere et al., 2017a), but an optimal recycling scheme could differ based on the structure of the economy (Lefèvre et al., 2018).

In every country the design of carbon pricing policy implies a balance between incentivizing low-carbon behaviour and mitigating the adverse distributional consequences of higher energy prices (Combet et al., 2010). Carbon taxes can offset these effects if their revenues are redistributed through rebates to poor households. Other options include the reduction of value-added taxes for basic products or direct benefit transfers to enable poverty reduction (see Winkler et al. (2017) for South Africa and Grottera et al. (2016) for Brazil). This is possible because higher-income households pay more in absolute terms, even though their carbon tax burden is a relatively smaller share of their income (Arze del Granado et al., 2012).

Ultimately, the pace of increase of carbon prices would depend on the pace at which they can be embedded in a consistent set of fiscal and social policies. This is specifically critical in the context of the 1.5°C limit (Michaelowa et al., 2018). This is why, after a quarter century of academic debate and experimentation (see IPCC WGIII reports since the SAR), a gap persists with respect to 'switching carbon prices' needed to trigger rapid changes. In 2016, only 15% of global emissions are covered by carbon pricing, three-quarters of which with prices below 10 USD tCO₂⁻¹ (World Bank, 2016). This is too low to outweigh the 'noise' from the volatility of oil markets (in the range of 100 USD tCO₂⁻¹ over the past decade), of other price dynamics (interest rates, currency exchange rates and real estate prices) and of regulatory policies in energy, transportation and industry. For example, the dynamics of mobility depend upon a trade-off between housing prices and transportation costs in which the price of real estate and the inert endowments in public transport play as important a role as liquid fuel prices (Lampin et al., 2013).

These considerations apply to attempts to secure a minimum price in carbon trading systems (Wood and Jotzo, 2011; Fell et al., 2012; Fuss et al., 2018) and to the reduction of fossil fuel subsidies. Estimated at 650 billion USD in 2015 (Coady et al., 2017), these subsidies represent 25–30% of government expenditures in forty (mostly developing) countries (IEA, 2014b). Reducing these subsidies would contribute to reaching 1.5°C-consistent pathways, but raises similar issues as carbon pricing around long-term benefits and short-term costs (Jakob et al., 2015; Zeng and Chen, 2016), as well as social impacts.

Explicit carbon prices remain a necessary condition of ambitious climate policies, and some authors highlight the potential benefit brought by coordination among groups of countries (Weischer et al., 2012; Hermwille et al., 2017; Keohane et al., 2017). They could take the form of carbon pricing corridors (Bhattacharya et al., 2015). They are a necessary 'lubricant' through fiscal reforms or direct compensating transfers to accommodate the general equilibrium effects of higher energy prices but may not suffice to trigger the low-carbon transition because of a persistent 'implementation gap' between the aspirational carbon prices and those that can practically be enforced. When systemic changes, such as those needed for 1.5°C-consistent pathways, are at play on many dimensions of development, price levels 'depend on the path and the path depends on political decisions' (Drèze and Stern, 1990).

4.4.5.3 Regulatory measures and information flows

Regulatory instruments are a common tool for improving energy efficiency and enhancing renewable energy in OECD countries (e.g., the USA, Japan, Korea, Australia, the EU) and, more recently, in developing countries (M.J. Scott et al., 2015; Brown et al., 2017). Such instruments include constraints on the import of products banned in other countries (Knoop and Lechtenböhmer, 2017).

For energy efficiency, these instruments include end-use standards and labelling for domestic appliances, lighting, electric motors, water heaters and air-conditioners. They are often complemented by mandatory efficiency labels to attract consumers' attention and stimulate the manufacture of more efficient products (Girod et al., 2017). Experience shows that these policy instruments are effective only if they are regularly reviewed to follow technological developments, as in the 'Top Runner' programme for domestic appliances in Japan (Sunikka-Blank and Iwafune, 2011).

In four countries, efficiency standards (e.g. miles per gallon or level of CO₂ emission per kilometre) have been used in the transport sector, for light- and heavy-duty vehicles, which have spillovers for the global car industry. In the EU (Ajanovic and Haas, 2017) and the USA (Sen et al., 2017), vehicle manufacturers need to meet an annual CO₂ emission target for their entire new vehicle fleet. This allows them to compensate through the introduction of low-emission vehicles for the high-emission ones in the fleet. This leads to increasingly efficient fleets of vehicles over time but does not necessarily limit the driven distance.

Building codes that prescribe efficiency requirements for new and existing buildings have been adopted in many OECD countries (Evans et al., 2017) and are regularly revised to increase their efficiency per unit of floor space. Building codes can avoid locking rapidly urbanizing countries into poorly performing buildings that remain in use for the next 50–100 years (Ürge-Vorsatz et al., 2014). In OECD countries, however, their main role is to incentivize the retrofit of existing buildings. In addition of the convergence of these codes to net zero energy buildings (D'Agostino, 2015), a new focus should be placed, in the context of 1.5°C-consistent pathways, on public and private coordination to achieve better integration of building policies with the promotion of low-emission transportation modes (Bertoldi, 2017).

The efficacy of regulatory instruments can be reinforced by economic incentives, such as feed-in tariffs based on the quantity of renewable energy produced, subsidies or tax exemptions for energy savings (Bertoldi et al., 2013; Ritzenhofen and Spinler, 2016; García-Álvarez et al., 2017; Pablo-Romero et al., 2017), fee-bates, and 'bonus-malus' that foster the penetration of low-emission options (Butler and Neuhoof, 2008). Economic incentives can also be combined with direct-use market-based instruments, for example combining, in the United States and, in some EU countries, carbon trading schemes with energy savings obligations for energy retailers (Haoqi et al., 2017), or with green certificates for renewable energy portfolio standards (Upton and Snyder, 2017). Scholars have investigated caps on utilities' energy sales (Thomas et al., 2017) and emission caps implemented at a personal level (Fawcett et al., 2010).

In combination with the funding of public research institutes, grants or subsidies also support R&D, where risk and the uncertainty about long-term perspectives can reduce the private sector's willingness to invest in low-emission innovation (see also Section 4.4.4). Subsidies can take the form of rebates on value-added tax (VAT), of direct support to investments (e.g., renewable energy or refurbishment of buildings) or feed-in tariffs (Mir-Artigues and del Río, 2014). They can be provided by the public budget, via consumption levies, or via the revenues of carbon taxes or pricing. Fee-bates, introduced in some countries (e.g., for cars), have had a neutral impact on public budgets by incentivizing low-emission products and penalizing high-emission ones (de Haan et al., 2009).

All policy instruments can benefit from information campaigns (e.g., TV ads) tailored to specific end-users. A vast majority of public campaigns on energy and climate have been delivered through mass-media channels and advertising-based approaches (Corner and Randall, 2011; Doyle, 2011). Although some authors report large savings obtained by such campaigns, most agree that the effects are short-lived and decrease over time (Bertoldi et al., 2016). Recently, focus has been placed on the use of social norms to motivate behavioural changes (Allcott, 2011; Alló and Loureiro, 2014). More on strategies to change behaviour can be found in Section 4.4.3.

4.4.5.4 Scaling up climate finance and de-risking low-emission investments

The redirection of savings towards low-emission investments may be constrained by enforceable carbon prices, implementation of technical standards and the short-term bias of financial systems (Miles, 1993; Bushee, 2001; Black and Fraser, 2002). The many causes of this bias are extensively analysed in economic literature (Tehrani and Waagelein, 1985; Shleifer and Vishny, 1990; Bikhchandani and Sharma, 2000), including their link with prevailing patterns of economic globalization (Krugman, 2009; Rajan, 2011) and the chronic underinvestment in long-term infrastructure (IMF, 2014). Emerging literature explores how to overcome this through reforms targeted to bridge the gap between short-term cash balances and long-term low-emission assets and to reduce the risk-weighted capital costs of climate-resilient investments. This gap, which was qualified by the Governor of the Bank of England as a 'tragedy of the horizon' (Carney, 2016) that constitutes a threat to the stability of the financial system, is confirmed by the literature (Arezki et al., 2016; Christophers, 2017). This potential threat would encompass the impact of climate events on the value of assets (Battiston et al., 2017), liability risks (Heede, 2014) and the transition risk due to devaluation of certain classes of assets (Platinga and Scholtens, 2016).

The financial community's attention to climate change grew after COP 15 (ESRB ASC, 2016). This led to the introduction of climate-related risk disclosure in financial portfolios (UNEP, 2015), placing it on the agenda of G20 Green Finance Study Group and of the Financial Stability Board. This led to the creation of low-carbon financial indices that investors could consider as a 'free option on carbon' to hedge against risks of stranded carbon-intensive assets (Andersson et al., 2016). This could also accelerate the emergence of climate-friendly financial products such as

green or climate bonds. The estimated value of the green bonds market in 2017 is 155 billion USD (BNEF, 2018). The bulk of these investments are in renewable energy, energy efficiency and low-emission transport (Lazurko and Venema, 2017), with only 4% for adaptation (OECD, 2017b). One major question is whether individual strategies based on improved climate-related information alone will enable the financial system to allocate capital in an optimal way (Christophers, 2017) since climate change is a systemic risk (CISL, 2015; Schoenmaker and van Tilburg, 2016).

The readiness of financial actors to reduce investments in fossil fuels is a real trend (Platinga and Scholtens, 2016; Ayling and Gunningham, 2017), but they may not resist the attractiveness of carbon-intensive investments in many regions. Hence, decarbonizing an investment portfolio is not synonymous with investing massively in low-emission infrastructure. Scaling up climate-friendly financial products may depend upon a business context conducive to the reduction of the risk-weighted capital costs of low-emission projects. The typical leverage of public funding mechanisms for low-emission investment is low (2 to 4) compared with other sectors (10 to 15) (Maclean et al., 2008; Ward et al., 2009; MDB, 2016). This is due to the interplay of the uncertainty of emerging low-emission technologies in the midst of their learning-by-doing cycle with uncertain future revenues due to volatility of fossil fuel prices (Roques et al., 2008; Gross et al., 2010) as well as uncertainty around regulatory policies. This inhibits low-emission investments by corporations functioning under a 'shareholder value business regime' (Berle and Means, 1932; Roe, 1996; Froud et al., 2000) and actors with restricted access to capital (e.g. cities, local authorities, SMEs and households).

De-risking policy instruments to enable low-emission investment encompasses interest rate subsidies, fee-bates, tax breaks, concessional loans from development banks, and public investment funds, including revolving funds. Given the constraints on public budgets, public guarantees can be used to increase the leverage effect of public financing on private financing. Such de-risking instruments imply indeed a full direct burden on public budgets only in case of default of the project. They could back for example various forms of green infrastructure funds (de Gouvello and Zelenko, 2010; Emin et al., 2014; Studart and Gallagher, 2015).¹⁰

The risk of defaulting can be mitigated by strong measurement, reporting and verifying (MRV) systems (Bellassen et al., 2015) and by the use of notional prices recommended in public economics (and currently in use in France and the UK) to calibrate public support to the provision of public goods in case of persisting distortions in pricing (Stiglitz et al., 2017). Some suggest linking these notional prices to 'social, economic and environmental value of voluntary mitigation actions' recognized by the COP 21 Decision accompanying the Paris Agreement (paragraph 108) (Hourcade et al., 2015; La Rovere et al., 2017b; Shukla et al., 2017), in order to incorporate the co-benefits of mitigation.

Such public guarantees ultimately amount to money issuance backed by low-emission projects as collateral. This explains the potentially strong link between global climate finance and the evolution of the financial

¹⁰ One prototype is the World Bank's Pilot Auction Facility on Methane and Climate Change

and monetary system. Amongst suggested mechanisms for this evolution are the use of International Monetary Fund's (IMF's) Special Drawing Rights to fund the paid-in capital of the Green Climate Fund (Brendenkamp and Pattillo, 2010) and the creation of carbon remediation assets at a predetermined face value per avoided tonne of emissions (Aglietta et al., 2015a, b). Such a predetermined value could hedge against the fragmentation of climate finance initiatives and support the emergence of financial products backed by a new class of long-term assets.

Combining public guarantees at a predetermined value of avoided emissions, in addition to improving the consistency of non-price measures, could support the emergence of financial products backed by a new class of certified assets to attract savers in search of safe and ethical investments (Aglietta et al., 2015b). It could hedge against the fragmentation of climate finance initiatives and provide a mechanism to compensate for the 'stranded' assets caused by divestment in carbon-based activities and in lowering the systemic risk of stranded assets (Safarzyńska and van den Bergh, 2017). These new assets could also facilitate a low-carbon transition for fossil fuel producers and help them to overcome the 'resource curse' (Ross, 2015; Venables, 2016).

Blended injection of liquidity has monetary implications. Some argue that this questions the premise that money should remain neutral (Annicchiarico and Di Dio, 2015, 2016; Nikiforos and Zezza, 2017). Central banks or financial regulators could act as a facilitator of last resort for low-emission financing instruments, which could in turn lower the systemic risk of stranded assets (Safarzyńska and van den Bergh, 2017). This may, in time, lead to the use of carbon-based monetary instruments to diversify reserve currencies (Jaeger et al., 2013) and differentiate reserve requirements (Rozenberg et al., 2013) in the context of a climate-friendly Bretton Woods (Sirkis et al., 2015; Stua, 2017).

4.4.5.5 Financial challenge for basic needs and adaptation finance

Adaptation finance is difficult to quantify for two reasons. The first is that it is very difficult to isolate specific investment needs to enhance climate resilience from the provision of basic infrastructure that are currently underinvested (IMF, 2014; Gurara et al., 2017). The UNEP (2016) estimate of investment needs on adaptation in developing countries between 140–300 billion USD yr⁻¹ in 2030, a major part being investment expenditures that are complementary with SDG-related investments focused on universal access to infrastructure and services and meeting basic needs. Many climate-adaptation-centric financial incentives are relevant to non-market services, offering fewer opportunities for market revenues while they contribute to creating resilience to climate impacts.

Hence, adaptation investments and the provision of basic needs would typically have to be supported by national and sub-national government budgets together with support from overseas development assistance and multilateral development banks (Fankhauser and Schmidt-Traub, 2011; Adenle et al., 2017; Robinson and Dorman, 2017), and a slow increase of dedicated NGO and private climate funds (Nakhouda and Watson, 2016). Even though the UNEP estimates of the costs of

adaptation might be lower in a 1.5°C world (UNEP/Climate Analytics, 2015) they would be higher than the UNEP estimate of 22.5 billion USD of bilateral and multilateral funding for climate change adaptation in 2014. Currently, 18–25% of climate finance flows to adaptation in developing countries (OECD, 2015b, 2016; Shine and Campillo, 2016). It remains fragmented, with small proportions flowing through UNFCCC channels (AdaptationWatch, 2015; Roberts and Weikmans, 2017).

Means of raising resources for adaptation, achieving the SDGs and meeting basic needs (Durand et al., 2016; Roberts et al., 2017) include the reduction of fossil fuel subsidies (Jakob et al., 2016), increasing revenues from carbon taxes (Jakob et al., 2016), levies on international aviation and maritime transport, and sharing of the proceeds of financial arrangements supporting mitigation activities (Keen et al., 2013). Each have different redistribution implications. Challenges, however, include the efficient use of resources, the emergence of long-term assets using infrastructure as collateral and the capacity to implement small-scale adaptation and the mainstreaming of adaptation in overall development policies. There is thus a need for greater policy coordination (Fankhauser and McDermott, 2014; Morita and Matsumoto, 2015; Sovacool et al., 2015, 2017; Lemos et al., 2016; Adenle et al., 2017; Peake and Ekins, 2017) that includes robust mechanisms for tracking, reporting and ensuring transparency of adaptation finance (Donner et al., 2016; Pauw et al., 2016a; Roberts and Weikmans, 2017; Trabacchi and Buchner, 2017) and its consistency with the provision of basic needs (Hallegatte et al., 2016).

4.4.5.6 Towards integrated policy packages and innovative forms of financial cooperation

Carbon prices, regulation and standards, improved information and appropriate financial instruments can work synergistically to meet the challenge of 'making finance flows consistent with a pathway towards low greenhouse gas emissions and climate-resilient development', as in Article 2 in the Paris Agreement.

There is growing attention to the combination of policy instruments that address three domains of action: behavioural changes, economic optimization and long-term strategies (Grubb et al., 2014). For example, de-risking low-emission investments would result in higher volumes of low-emission investments, and would in turn lead to a lower switching price for the same climate ambition (Hirth and Steckel, 2016). In the reverse direction, higher explicit carbon prices may generate more low-emission projects for a given quantum of de-risking. For example, efficiency standards for housing can increase the efficacy of carbon prices and overcome the barriers coming from the high discount rates used by households (Parry et al., 2014), while explicit and notional carbon prices can lower the risk of arbitrary standards. The calibration of innovative financial instruments to notional carbon prices could encourage large multinational companies to increase their level of internal carbon prices (UNEP, 2016). These notional prices could be higher than explicit carbon prices because they redirect new hardware investments without an immediate impact on existing capital stocks and associated interests.

Literature, however, shows that conflicts between poorly articulated policy instruments can undermine their efficiency (Lecuyer and Quirion, 2013; Bhattacharya et al., 2017; García-Álvarez et al., 2017).

As has been illustrated in Europe, commitment uncertainty and lack of credibility of regulation have consistently led to low carbon prices in the case of the EU Emission Trading System (Koch et al., 2014, 2016). A comparative study shows how these conflicts can be avoided by policy packages that integrate many dimensions of public policies and are designed to match institutional and social context of each country and region (Bataille et al., 2015).

Even though policy packages depend upon domestic political processes, they might not reinforce the NDCs at a level consistent with the 1.5°C transition without a conducive international setting where international development finance plays a critical role. Section 4.4.1 explores the means of mainstreaming climate finance in the current evolution of the lending practices of national and multilateral banks (Badré, 2018). This could facilitate the access of developing countries to loans via bond markets at low interest rates, encouragement of the emergence of new business models for infrastructure, and encouragement of financial markets to support small-scale investments (Déau and Touati, 2017).

These financial innovations may involve non-state public actors like cities and regional public authorities that govern infrastructure investment, enable energy and food systems transitions and manage urban dynamics (Cartwright, 2015). They would help, for example, in raising the 4.5–5.4 trillion USD yr⁻¹ from 2015 to 2030 announced by the Cities Climate Finance Leadership Alliance (CCFLA, 2016) to achieve the commitments by the Covenant of Mayors of many cities to long-term climate targets (Kona et al., 2018).

The evolution of global climate financial cooperation may involve central banks, financial regulatory authorities, and multilateral and commercial banks. There are still knowledge gaps about the form, structure and potential of these arrangements. They could be viewed as a form of a burden-sharing between high-, medium- and low-income countries to enhance the deployment of ambitious Nationally Determined Contributions (NDCs) and new forms of ‘common but differentiated responsibility and respective capabilities’ (Edenhofer et al., 2015; Hourcade et al., 2015; Ji and Sha, 2015).

4.5 Integration and Enabling Transformation

4.5.1 Assessing Feasibility of Options for Accelerated Transitions

Chapter 2 shows that 1.5°C-consistent pathways involve rapid, global climate responses to reach net zero emissions by mid-century or earlier. Chapter 3 identifies climate change risks and impacts to which the world would need to adapt during these transitions and additional risks and impacts during potential 1.5°C overshoot pathways. The feasibility of these pathways is contingent upon systemic change (Section 4.3) and enabling conditions (Section 4.4), including policy packages. This section assesses the feasibility of options (technologies, actions and measures) that form part of global systems under transition that make up 1.5°C-consistent pathways.

Following the assessment framework developed in Chapter 1, economic and technological, institutional and socio-cultural, and environmental and geophysical feasibility are considered and applied to system transitions (Sections 4.3.1–4.3.4), overarching adaptation options (Section 4.3.5) and carbon dioxide removal (CDR) options (Section 4.3.7). This is done to assess the multidimensional feasibility of mitigation and adaptation options that have seen considerable development and change since AR5. In the case of adaptation, the assessed AR5 options are typically clustered. For example, all options related to energy infrastructure resilience, independently of the generation source, are categorized as ‘resilience of power infrastructure’.

Table 4.10 presents sets of indicators against which the multidimensional feasibility of individual adaptation options relevant to warming of 1.5°C, and mitigation options along 1.5°C-consistent pathways, is assessed.

The feasibility assessment takes the following steps. First, each of the mitigation and adaptation options is assessed along the relevant indicators grouped around six feasibility dimensions: economic, technological, institutional, socio-cultural, environmental/ecological and geophysical. Three types of feasibility groupings were assessed from the underlying literature: first, if the indicator could block the feasibility of this option; second, if the indicator has neither a positive nor a negative effect on the feasibility of the option or the evidence is mixed; and third, if the indicator does not pose any barrier to the feasibility of this option. The full assessment of each option under each indicator, including the literature references on which the assessment is based, can be found in supplementary materials 4.SM.4.2 and 4.SM.4.3. When appropriate, it is indicated that there is no evidence (NE), limited evidence (LE) or that the indicator is not applicable to the option (NA).

Next, for each feasibility dimension and option, the overall feasibility for a given dimension is assessed as the mean of combined scores of the relevant underlying indicators and classified into ‘insignificant barriers’ (2.5 to 3), ‘mixed or moderate but still existent barriers’ (1.5 to 2.5) or ‘significant barriers’ (below 1.5) to feasibility. Indicators assessed as NA, LE or NE are not included in this overall assessment (see supplementary material 4.SM.4.1 for the averaging and weighing guidance).

The results are summarized in Table 4.11 (for mitigation options) and Table 4.12 (for adaptation options) for each of the six feasibility dimensions: where dark shading indicates few feasibility barriers; moderate shading indicates that there are mixed or moderate but still existent barriers, and light shading indicates that multiple barriers, in this dimension, may block implementation.

A three-step process of independent validation and discussion by authors was undertaken to make this assessment as robust as possible within the scope of this Special Report. It must, however, be recognized that this is an indicative assessment at global scale, and both policy and implementation at regional, national and local level would need to adapt and build on this knowledge, within the particular local context and constraints. Some contextual factors are indicated in the rightmost column in Tables 4.11 and 4.12.

Table 4.10 | Sets of indicators against which the feasibility of adaptation and mitigation options are assessed for each feasibility dimension. The options are discussed in Sections 4.3.1-4.3.5 and 4.3.7.

Feasibility Dimensions	Adaptation Indicators	Mitigation Indicators
Economic	Microeconomic viability Macroeconomic viability Socio-economic vulnerability reduction potential Employment & productivity enhancement potential	Cost-effectiveness Absence of distributional effects Employment & productivity enhancement potential
Technological	Technical resource availability Risks mitigation potential	Technical scalability Maturity Simplicity Absence of risk
Institutional	Political acceptability Legal & regulatory feasibility Institutional capacity & administrative feasibility Transparency & accountability potential	Political acceptability Legal & administrative feasibility Institutional capacity Transparency & accountability potential
Socio-cultural	Social co-benefits (health, education) Socio-cultural acceptability Social & regional inclusiveness Intergenerational equity	Social co-benefits (health, education) Public acceptance Social & regional inclusiveness Intergenerational equity Human capabilities
Environmental/Ecological	Ecological capacity Adaptive capacity/ resilience building potential	Reduction of air pollution Reduction of toxic waste Reduction of water use Improved biodiversity
Geophysical	Physical feasibility Land use change enhancement potential Hazard risk reduction potential	Physical feasibility (physical potentials) Limited use of land Limited use of scarce (geo)physical resources Global spread

4.5.2 Implementing Mitigation

This section builds on the insights on mitigation options in Section 4.3, applies the assessment methodology along feasibility dimensions and indicators explained in Section 4.5.1, and synthesizes the assessment of the enabling conditions in Section 4.4.

4.5.2.1 Assessing mitigation options for limiting warming to 1.5°C against feasibility dimensions

An assessment of the degree to which examples of 1.5°C-relevant mitigation options face barriers to implementation, and on which contexts this depends, is summarized in Table 4.11. An explanation of the approach is given in Section 4.5.1 and in supplementary material 4.SM.4.1. Selected options were mapped onto system transitions and clustered through an iterative process of literature review, expert feedback, and responses to reviewer comments. The detailed assessment and the literature underpinning the assessment can be found in supplementary material 4.SM.4.2.

The feasibility framework in Cross-Chapter Box 3 in Chapter 1 highlights that the feasibility of mitigation and adaptation options depends on many factors. Many of those are captured in the indicators in Table 4.10, but many depend on the specific context in which an option features. This Special Report did not have the mandate, space or the literature base to undertake a regionally specific assessment. Hence the assessment is caveated as providing a broad indication of the likely global barriers, ignoring significant regional diversity. Regional and context-specific literature is also just emerging as is noted in the knowledge gaps

section (Section 4.6). Nevertheless, in Table 4.11, an indicative attempt has been made to capture relevant contextual information. The 'context' column indicates which contextual factors may affect the feasibility of an option, including regional differences. For instance, solar irradiation in an area impacts the cost-effectiveness of solar photovoltaic energy, so solar irradiation is mentioned in this column.

4.5.2.2 Enabling conditions for implementation of mitigation options towards 1.5°C

The feasibility assessment highlights six dimensions that could help inform an agenda that could be addressed by the areas discussed in Section 4.4: governance, behaviour and lifestyles, innovation, enhancing institutional capacities, policy and finance. For instance, Section 4.4.3 on behaviour offers strategies for addressing public acceptance problems, and how changes can be more effective when communication and actions relate to people's values. This section synthesizes the findings in Section 4.4 in an attempt to link them to the assessment in Table 4.11. The literature on which the discussion is based is found in Section 4.4.

From Section 4.4, including the case studies presented in the Boxes 4.1 to 4.10, several main messages can be constructed. For instance, governance would have to be multilevel and engaging different actors, while being efficient, and choosing the form of cooperation based on the specific systemic challenge or option at hand. If institutional capacity for financing and governing the various transitions is not urgently built, many countries would lack the ability to change pathways from a high-emission scenario to a low- or zero-emission scenario. In terms of innovation, governments, both national and multilateral, can contribute

Table 4.11 | Feasibility assessment of examples of 1.5°C-relevant mitigation options, with dark shading signifying the absence of barriers in the feasibility dimension, moderate shading indicating that, on average, the dimension does not have a positive or negative effect on the feasibility of the option, or the evidence is mixed, and faint shading the presence of potentially blocking barriers. No shading means that the literature found was not sufficient to make an assessment. Evidence and agreement assessment is undertaken at the option level. The context column on the far right indicates how the assessment might change if contextual factors were different. For the methodology and literature basis, see supplementary material 4.SM.4.1 and 4.SM.4.2.

Abbreviations used: Ec: Economic - Tec: Technological - Inst: Institutional - Soc: Socio-cultural - Env: Environmental/Ecological - Geo: Geophysical

System	Mitigation Option	Evidence	Agreement	Ec	Tec	Inst	Soc	Env	Geo	Context
Energy System Transitions	Wind energy (on-shore & off-shore)	Robust	Medium							Wind regime, economic status, space for wind farms, and the existence of a legal framework for independent power producers affect uptake; cost-effectiveness affected by incentive regime
	Solar PV	Robust	High							Cost-effectiveness affected by solar irradiation and incentive regime. Also enhanced by legal framework for independent power producers, which affects uptake
	Bioenergy	Robust	Medium							Depends on availability of biomass and land and the capability to manage sustainable land use. Distributional effects depend on the agrarian (or other) system used to produce feedstock
	Electricity storage	Robust	High							Batteries universal, but grid-flexible resources vary with area's level of development
	Power sector carbon dioxide capture and storage	Robust	High							Varies with local CO ₂ storage capacity, presence of legal framework, level of development and quality of public engagement
	Nuclear energy	Robust	High							Electricity market organization, legal framework, standardization & know-how, country's 'democratic fabric', institutional and technical capacity, and safety culture of public and private institutions
Land & Ecosystem Transitions	Reduced food wastage & efficient food production	Robust	High							Will depend on the combination of individual and institutional behaviour
	Dietary shifts	Medium	High							Depends on individual behaviour, education, cultural factors and institutional support
	Sustainable intensification of agriculture	Medium	High							Depends on development and deployment of new technologies
	Ecosystems restoration	Medium	High							Depends on location and institutional factors
Urban & Infrastructure System Transitions	Land-use & urban planning	Robust	Medium							Varies with urban fabric, not geography or economy; requires capacitated local government and legitimate tenure system
	Electric cars and buses	Medium	High							Varies with degree of government intervention; requires capacity to retrofit "fuelling" stations
	Sharing schemes	Limited	Medium							Historic schemes universal, but new ones depend on ICT status; undermined by high crime and low levels of law enforcement
	Public transport	Robust	Medium							Depends on presence of existing 'informal' taxi systems, which may be more cost-effective and affordable than capital-intensive new build schemes, as well as (local) government capabilities
	Non-motorized transport	Robust	High							Viability rests on linkages with public transport, cultural factors, climate and geography
	Aviation & shipping	Medium	Medium							Varies with technology, governance and accountability
	Smart grids	Medium	Medium							Varies with economic status and presence or quality of existing grid
	Efficient appliances	Medium	High							Adoption varies with economic status and policy framework
	Low/zero-energy buildings	Medium	High							Depends on size of existing building stock and growth of building stock

Table 4.11 (continued)

System	Mitigation Option	Evidence	Agreement	Ec	Tec	Inst	Soc	Env	Geo	Context
Industrial System Transitions	Energy efficiency	Robust	High							Potential and adoption depend on existing efficiency, energy prices and interest rates, as well as government incentives
	Bio-based & circularity	Medium	Medium							Faces barriers in terms of pressure on natural resources and biodiversity. Product substitution depends on market organization and government incentivization
	Electrification & hydrogen	Medium	High							Depends on availability of large-scale, cheap, emission-free electricity (electrification, hydrogen) or CO ₂ storage nearby (hydrogen). Manufacturers' appetite to embrace disruptive innovations
	Industrial carbon dioxide capture, utilization and storage	Robust	High							High concentration of CO ₂ in exhaust gas improve economic and technical feasibility of CCUS in industry. CO ₂ storage or reuse possibilities
Carbon Dioxide Removal	Bioenergy and carbon dioxide capture and storage	Robust	Medium							Depends on biomass availability, CO ₂ storage capacity, legal framework, economic status and social acceptance
	Direct air carbon dioxide capture and storage	Medium	Medium							Depends on CO ₂ -free energy, CO ₂ storage capacity, legal framework, economic status and social acceptance
	Afforestation & reforestation	Robust	High							Depends on location, mode of implementation, and economic and institutional factors
	Soil carbon sequestration & biochar	Robust	High							Depends on location, soil properties, time span
	Enhanced weathering	Medium	Low							Depends on CO ₂ -free energy, economic status and social acceptance

to applying general-purpose technologies to mitigation purposes. If this is not managed, some reduction in emissions could happen autonomously, but it may not lead to a 1.5°C-consistent pathway. International cooperation on technology, including technology transfer where this does not happen autonomously, is needed and can help create innovation capabilities in all countries that allow them to operate, maintain, adapt and regulate a portfolio of mitigation technologies. Case studies in the various subsections highlight the opportunities and challenges of doing this in practice. They indicate that it can be done in specific circumstances, which can be created.

A combination of behaviour-oriented pricing policies and financing options can help change technologies and social behaviour as it would challenge the existing, high-emission socio-technical regime on multiple levels across feasibility characteristics. For instance, for dietary change, combining supply-side measures with value-driven communication and economic instruments may help make a lasting transition, while an economic instrument, such as enhanced prices or taxation, on its own may not be as robust.

Governments could benefit from enhanced carbon prices, as a price and innovation incentive and also a source of additional revenue to correct distributional effects and subsidize the development of new, cost-effective negative-emission technology and infrastructure. However, there is *high evidence* and *medium agreement* that pricing alone is insufficient. Even if prices rise significantly, they typically incentivize incremental change, but typically fail to provide the impetus for private actors to take the risk of engaging in the transformational changes that would be needed to limit warming to 1.5°C. Apart from the

incentives to change behaviour and technology, financial systems are an indispensable element of a systemic transition. If financial markets do not acknowledge climate risk and the risk of transitions, regulatory financial institutions, such as central banks, could intervene.

Strengthening implementation revolves around more than addressing barriers to feasibility. A system transition, be it in energy, industry, land or a city, requires changing the core parameters of a system. These relate, as introduced in Section 4.2 and further elaborated in Section 4.4, to how actors cooperate, how technologies are embedded, how resources are linked, how cultures relate and what values people associate with the transition and the current regime.

4.5.3 Implementing Adaptation

Article 7 of the Paris Agreement provides an aspirational global goal for adaptation, of 'enhancing adaptive capacity, strengthening resilience, and reducing vulnerability' (UNFCCC, 2016). Adaptation implementation is gathering momentum in many regions, guided by national NDC's and national adaptation plans (see Cross-Chapter Box 11 in this Chapter).

Operationalizing adaptation in a set of regional environments on pathways to a 1.5°C world requires strengthened global and differentiated regional and local capacities. It also needs rapid and decisive adaptation actions to reduce the costs and magnitude of potential climate impacts (Vergara et al., 2015).

This could be facilitated by: (i) enabling conditions, especially improved governance, economic measures and financing (Section 4.4); (ii)

enhanced clarity on adaptation options to help identify strategic priorities, sequencing and timing of implementation (Section 4.3); (iii) robust monitoring and evaluation frameworks; and (iv) political leadership (Magnan et al., 2015; Magnan and Ribera, 2016; Lesnikowski et al., 2017; UNEP, 2017a).

4.5.3.1 Feasible adaptation options

This section summarizes the feasibility (defined in Cross-Chapter Box 3, Table 1 in Chapter 1 and Table 4.4) of select adaptation options using evidence presented across this chapter and in supplementary material 4.SM.4.3 and the expert-judgement of its authors (Table 4.12). The options assessed respond to risks and impacts identified in Chapter 3. They were selected based on options identified in AR5 (Noble et al., 2014), focusing on those relevant to 1.5°C-compatible pathways, where sufficient literature exists. Selected options were mapped onto system transitions and clustered through an iterative process of literature review, expert feedback, and responses to reviewer comments.

Besides gaps in the literature around crucial adaptation questions on the transition to a 1.5°C world (Section 4.6), there is inadequate current literature to undertake a spatially differentiated assessment (Cross-Chapter Box 3 in Chapter 1). There are also limited baselines for exposure, vulnerability and risk to help policy and implementation prioritization. Hence, the compiled results can at best provide a broad framework to inform policymaking. Given the bottom-up nature of most adaptation implementation evidence, care needs to be taken in generalizing these findings.

Options are considered as part of a systemic approach, recognizing that no single solution exists to limit warming to 1.5°C and adapting to its impacts. To respond to the local and regional context – and to synergies and trade-offs between adaptation, mitigation and sustainable development – packages of options suited to local enabling conditions can be implemented.

Table 4.12 summarizes the feasibility assessment through its six dimensions with levels of evidence and agreement and indicates how the feasibility of an adaptation option may be differentiated by certain contextual factors (last column).

When considered jointly, the description of adaptation options (Section 4.3), the feasibility assessment (summarized in Table 4.12), and discussion of enabling conditions (Section 4.4) show us how options can be implemented and lead towards transformational adaptation if and when needed.

The adaptation options for energy system transitions focus on existing power infrastructure resilience and water management, when required, for any type of generation source. These options are not sufficient for the far-reaching transformations required in the energy sector, which have tended to focus on technologies to shift from a fossil-based to a renewable energy system (Erlinghagen and Markard, 2012; Muench et al., 2014; Brand and von Gleich, 2015; Monstadt and Wolff, 2015; Child and Breyer, 2017; Hermwille et al., 2017). There is also need for integration of such energy system transitions with social-ecological systems transformations to increase the resilience of the energy sector,

for which appropriate enabling conditions, such as for technological innovations, are fundamentally important. Institutional capacities can be enhanced by expanding the role of actors as transformation catalysts (Erlinghagen and Markard, 2012). The integration of ethics and justice within these transformations can help attain SDG7 on clean energy access (Jenkins et al., 2018), while inclusion of the cultural dimension and cultural legitimacy (Amars et al., 2017) can provide a more substantial base for societal transformation. Strengthening policy instruments and regulatory frameworks and enhancing multilevel governance that focuses on resilience components can help secure these transitions (Exner et al., 2016).

For land and ecosystem transitions, the options of conservation agriculture, efficient irrigation, agroforestry, ecosystem restoration and avoided deforestation, and coastal defence and hardening have between *medium and robust evidence* with *medium to high agreement*. The other options assessed have limited or no evidence across one or more of the feasibility dimensions. Community-based adaptation is assessed as having *medium evidence* and *high agreement* to face scaling barriers. Scaling community-based adaptation may require structural changes, implying the need for transformational adaptation in some regions. This would involve enhanced multilevel governance and institutional capacities by enabling anticipatory and flexible decision-making systems that access and develop collaborative networks (Dowd et al., 2014), tackling root causes of vulnerability (Chung Tiam Fook, 2017), and developing synergies between development and climate change (Burch et al., 2017). Case studies show the use of transformational adaptation approaches for fire management (Colloff et al., 2016a), floodplain and wetland management (Colloff et al., 2016b), and forest management (Chung Tiam Fook, 2017), in which the strengthening of policy instruments and climate finance are also required.

There is growing recognition of the need for transformational adaptation within the agricultural sector but limited evidence on how to facilitate processes of deep, systemic change (Dowd et al., 2014). Case studies demonstrate that transformational adaptation in agriculture requires a sequencing and overlap between incremental and transformational adaptation actions (Hadarits et al., 2017; Termeer et al., 2017), e.g., incremental improvements to crop management while new crop varieties are being researched and field-tested (Rippke et al., 2016). Broader considerations include addressing stakeholder values and attitudes (Fleming et al., 2015a), understanding and leveraging the role of social capital, collaborative networks, and information (Dowd et al., 2014), and being inclusive with rural and urban communities, and the social, political, and cultural environment (Rickards and Howden, 2012). Transformational adaptation in agriculture systems could have significant economic and institutional costs (Mushtaq, 2016), along with potential unintended negative consequences (Davidson, 2016; Rippke et al., 2016; Gajjar et al., 2018; Mushtaq, 2018), and a need to focus on the transitional space between incremental and transformational adaptation (Hadarits et al., 2017), as well as the timing of the shift from one to the other (Läderach et al., 2017).

Within urban and infrastructure transitions, green infrastructure and sustainable water management are assessed as the most feasible options, followed by sustainable land-use and urban planning. The

Table 4.12 | Feasibility assessment of examples of 1.5°C-relevant adaptation options, with dark shading signifying the absence of barriers in the feasibility dimension, moderate shading indicating that, on average, the dimension does not have a positive or negative effect on the feasibility of the option, or the evidence is mixed, and light shading indicating the presence of potentially blocking barriers. No shading means that sufficient literature could not be found to make the assessment. NA signifies that the dimension is not applicable to that adaptation option. For methodology and literature basis, see supplementary material 4.SM.4.

Abbreviations used: Ec: Economic - Tec: Technological - Inst: Institutional - Soc: Socio-cultural - Env: Environmental/Ecological - Geo: Geophysical

System	Adaptation Option	Evidence	Agreement	Ec	Tec	Inst	Soc	Env	Geo	Context
Energy System Transitions	Power infrastructure, including water	Medium	High							Depends on existing power infrastructure, all generation sources and those with intensive water requirements
Land & Ecosystem Transitions	Conservation agriculture	Medium	Medium							Depends on irrigated/rainfed system, ecosystem characteristics, crop type, other farming practices
	Efficient irrigation	Medium	Medium							Depends on agricultural system, technology used, regional institutional and biophysical context
	Efficient livestock systems	Limited	High							Dependent on livestock breeds, feed practices, and biophysical context (e.g., carrying capacity)
	Agroforestry	Medium	High							Depends on knowledge, financial support, and market conditions
	Community-based adaptation	Medium	High							Focus on rural areas and combined with ecosystems-based adaptation, does not include urban settings
	Ecosystem restoration & avoided deforestation	Robust	Medium							Mostly focused on existing and evaluated REDD+ projects
	Biodiversity management	Medium	Medium							Focus on hotspots of biodiversity vulnerability and high connectivity
	Coastal defence & hardening	Robust	Medium							Depends on locations that require it as a first adaptation option
	Sustainable aquaculture	Limited	Medium							Depends on locations at risk and socio-cultural context
Urban & Infrastructure System Transitions	Sustainable land-use & urban planning	Medium	Medium							Depends on nature of planning systems and enforcement mechanisms
	Sustainable water management	Robust	Medium							Balancing sustainable water supply and rising demand, especially in low-income countries
	Green infrastructure & ecosystem services	Medium	High							Depends on reconciliation of urban development with green infrastructure
	Building codes & standards	Limited	Medium							Adoption requires legal, educational, and enforcement mechanisms to regulate buildings
Industrial System Transitions	Intensive industry infrastructure resilience and water management	Limited	High							Depends on intensive industry, existing infrastructure and using or requiring high demand of water
Overarching Adaptation Options	Disaster risk management	Medium	High							Requires institutional, technical, and financial capacity in frontline agencies and government
	Risk spreading and sharing: insurance	Medium	Medium							Requires well-developed financial structures and public understanding
	Social safety nets	Medium	Medium							Type and mechanism of safety net, political priorities, institutional transparency
	Climate services	Medium	High							Depends on climate information availability and usability, local infrastructure and institutions, national priorities
	Indigenous knowledge	Medium	High							Dependent on recognition of indigenous rights, laws, and governance systems
	Education and learning	Medium	High							Existing education system, funding
	Population health and health system	Medium	High						NA	Requires basic health services and infrastructure
	Human migration	Medium	Low							Hazard exposure, political and socio-cultural acceptability (in destination), migrant skills and social networks

need for transformational adaptation in urban settings arises from the root causes of poverty, failures in sustainable development, and a lack of focus on social justice (Revi et al., 2014a; Parnell, 2015; Simon and Leck, 2015; Shi et al., 2016; Ziervogel et al., 2016a; Burch et al., 2017), and necessitates a focus on governance structures and the inclusion of equity and justice concerns (Bos et al., 2015; Shi et al., 2016; Hölscher et al., 2018).

Current implementation of urban ecosystems-based adaptation (EbA) lacks a systems perspective of transformations and consideration of the normative and ethical aspects of EbA (Brink et al., 2016). Flexibility within urban planning could help deal with the multiple uncertainties of implementing adaptation (Rosenzweig and Solecki, 2014; Radhakrishnan et al., 2018), for example, urban adaptation pathways were implemented in the aftermath of Superstorm Sandy in New York, which is considered as tipping point that led to the implementation of transformational adaptation practices.

Adaptation options for industry focus on infrastructure resilience and water management. Like with energy system transitions, technological innovation would be required, but also the enhancement of institutional capacities. Recent research illustrates transformational adaptation within industrial transitions focusing on the role of different actors and tools driving innovation, and points to the role of nationally appropriate mitigation actions in avoiding lock-ins and promoting system innovation (Boodoo and Olsen, 2017), the role of private sector in sustainability governance in the socio-political context (Burch et al., 2016), and of green entrepreneurs driving transformative change in the green economy (Gibbs and O'Neill, 2014). Lim-Camacho et al. (2015) suggest an analysis of the complete lifecycle of supply chains as a means of identifying additional adaptation strategies, as opposed to the current focus on a part of the supply chain. Chain-wide strategies can modify the rest of the chain and present a win-win with commercial objectives.

The assessed adaptation options also have mitigation synergies and trade-offs (assessed in Section 4.5.4) that need to be carefully considered, while planning climate action.

4.5.3.2 Monitoring and evaluation

Monitoring and evaluation (M&E) in adaptation implementation can promote accountability and transparency of adaptation financing, facilitate policy learning and sharing good practices, pressure laggards, and guide adaptation planning. The majority of research on M&E focuses on specific policies or programmes, and has typically been driven by the needs of development organizations, donors, and governments to measure the impact and attribution of adaptation initiatives (Ford and Berrang-Ford, 2016). There is growing research examining adaptation progress across nations, sectors, and scales (Reckien et al., 2014; Araos et al., 2016a, b; Austin et al., 2016; Heidrich et al., 2016; Lesnikowski et al., 2016; Robinson, 2017). In response to a need for global, regional and local adaptation, the development of indicators and standardized approaches to evaluate and compare adaptation over time and across regions, countries, and sectors would enhance comparability and learning. A number of constraints continue to hamper progress on adaptation M&E, including a debate on what actually constitutes

adaptation for the purposes of assessing progress (Dupuis and Biesbroek, 2013; Biesbroek et al., 2015), an absence of comprehensive and systematically collected data on adaptation to support longitudinal assessment and comparison (Ford et al., 2015b; Lesnikowski et al., 2016), a lack of agreement on indicators to measure (Brooks et al., 2013; Bours et al., 2015; Lesnikowski et al., 2015), and challenges of attributing altered vulnerability to adaptation actions (Ford et al., 2013; Bours et al., 2015; UNEP, 2017a).

4.5.4 Synergies and Trade-Offs between Adaptation and Mitigation

Implementing a particular mitigation or adaptation option may affect the feasibility and effectiveness of other mitigation and adaptation options. Supplementary Material 4.SM.5.1 provides examples of possible positive impacts (synergies) and negative impacts (trade-offs) of mitigation options for adaptation. For example, renewable energy sources such as wind energy and solar PV combined with electricity storage can increase resilience due to distributed grids, thereby enhancing both mitigation and adaptation. Yet, as another example, urban densification may reduce GHG emissions, enhancing mitigation, but can also intensify heat island effects and inhibit restoration of local ecosystems if not accounted for, thereby increasing adaptation challenges.

The table in Supplementary Material 4.SM.5.2 provides examples of synergies and trade-offs of adaptation options for mitigation. It shows, for example, that conservation agriculture can reduce some GHG emissions and thus enhance mitigation, but at the same time can increase other GHG emissions, thereby reducing mitigation potential. As another example, agroforestry can reduce GHG emissions through reduced deforestation and fossil fuel consumption but has a lower carbon sequestration potential compared with natural and secondary forest.

Maladaptive actions could increase the risk of adverse climate-related outcomes. For example, biofuel targets could lead to indirect land use change and influence local food security, through a shift in land use abroad in response to increased domestic biofuel demand, increasing global GHG emissions rather than decreasing them.

Various options enhance both climate change mitigation and adaptation, and would hence serve two 1.5°C-related goals: reducing emissions while adapting to the associated climate change. Examples of such options are reforestation, urban and spatial planning, and land and water management.

Synergies between mitigation and adaptation may be enhanced, and trade-offs reduced, by considering enabling conditions (Section 4.4), while trade-offs can be amplified when enabling conditions are not considered (C.A. Scott et al., 2015). For example, information that is tailored to the personal situation of individuals and communities, including climate services that are credible and targeted at the point of decision-making, can enable and promote both mitigation and adaptation actions (Section 4.4.3). Similarly, multilevel governance and community participation, respectively, can enable and promote both adaptation and mitigation actions (Section 4.4.1). Governance, policies and institutions can facilitate the implementation of the water–

energy–food (WEF) nexus (Rasul and Sharma, 2016). The WEF nexus can enhance food, water and energy security, particularly in cities with agricultural production areas (Biggs et al., 2015), electricity generation with intensive water requirements (Conway et al. 2015), and in agriculture (El Gafy et al., 2017) and livelihoods (Biggs et al., 2015). Such a nexus approach can reduce the transport energy that is embedded in food value chains (Villaruel Walker et al., 2014), providing diverse sources of food in the face of changing climates (Tacoli et al., 2013). Urban agriculture, where integrated, can mitigate climate change and support urban flood management (Angotti, 2015; Bell et al., 2015; Biggs

et al., 2015; Gwedla and Shackleton, 2015; Lwasa et al., 2015; Yang et al., 2016; Sanesi et al., 2017). In the case of electricity generation, enabling conditions through a combination of carefully selected policy instruments can maximize the synergic benefits between low GHG energy production and water for energy (Shang et al., 2018). Despite the multiple benefits of maximizing synergies between mitigation and adaptations options through the WEF nexus approach (Chen and Chen, 2016), there are implementation challenges given institutional complexity, political economy, and interdependencies between actors (Leck et al., 2015).

Box 4.10 | Bhutan: Synergies and Trade-Offs in Economic Growth, Carbon Neutrality and Happiness

Bhutan has three national goals: improving its gross national happiness index (GNHI), improving its economic growth (gross domestic product, GDP) and maintaining its carbon neutrality. These goals increasingly interact and raise questions about whether they can be sustainably maintained into the future. Interventions in this enabling environment are required to comply with all three goals.

Bhutan is well known for its GNHI, which is based on a variety of indicators covering psychological well-being, health, education, cultural and community vitality, living standards, ecological issues and good governance (RGoB, 2012; Schroeder and Schroeder, 2014; Ura, 2015). The GNHI is a precursor to the Sustainable Development Goals (SDGs) (Allison, 2012; Brooks, 2013) and reflects local enabling environments. The GNHI has been measured twice, in 2010 and 2015, and this showed an increase of 1.8% (CBS & GNH, 2016). Like most emerging countries, Bhutan wants to increase its wealth and become a middle-income country (RGoB, 2013, 2016), while remaining carbon-neutral – a goal which has been in place since 2009 at COP15 and was reiterated in its Intended Nationally Determined Contribution (NEC, 2015). Bhutan achieves its current carbon-neutral status through hydropower and forest cover (Yangka and Diesendorf, 2016), which are part of its resilience and adaptation strategy.

Nevertheless, Bhutan faces rising GHG emissions. Transport and industry are the largest growth areas (NEC, 2011). Bhutan's carbon-neutral status would be threatened by 2044 with business-as-usual approaches to economic growth (Yangka and Newman, 2018). Increases in hydropower are being planned based on climate change scenarios that suggest sufficient water supply will be available (NEC, 2011). Forest cover is expected to remain sufficient to maintain co-benefits. The biggest challenge is to electrify both freight and passenger transport (ADB, 2013). Bhutan wants to be a model for achieving economic growth consistent with limiting climate change to 1.5°C and improving its GNHI (Michaelowa et al., 2018) through synthesizing all three goals and improving its adaptive capacity.

4.6 Knowledge Gaps and Key Uncertainties

The global response to limiting warming to 1.5°C is a new knowledge area, which has emerged after the Paris Agreement. This section presents a number of knowledge gaps that have emerged from the assessment of mitigation, adaptation and carbon dioxide removal (CDR) options and solar radiation modification (SRM) measures; enabling conditions; and synergies and trade-offs. Illustrative questions that emerge synthesizing the more comprehensive Table 4.13 below include: how much can be realistically expected from innovation, behaviour and systemic political and economic change in improving resilience, enhancing adaptation and reducing GHG emissions? How can rates of changes be accelerated and scaled up? What is the outcome of realistic assessments of mitigation and adaptation

land transitions that are compliant with sustainable development, poverty eradication and addressing inequality? What are life-cycle emissions and prospects of early-stage CDR options? How can climate and sustainable development policies converge, and how can they be organized within a global governance framework and financial system, based on principles of justice and ethics (CBDR-RC), reciprocity and partnership? To what extent would limiting warming to 1.5°C require a harmonization of macro-financial and fiscal policies, which could include central banks? How can different actors and processes in climate governance reinforce each other, and hedge against the fragmentation of initiatives?

These knowledge gaps are highlighted in Table 4.13 along with a cross-reference to the respective sections in the last column.

Table 4.13 | Knowledge gaps and uncertainties

Knowledge Area		Mitigation	Adaptation	Reference
1.5°C Pathways and Ensuing Change		<ul style="list-style-type: none"> • Lack of literature specific to 1.5°C on investment costs with detailed breakdown by technology • Lack of literature specific to 1.5°C on mitigation costs in terms of GDP and welfare • Lack of literature on distributional implications of 1.5°C compared to 2°C or business-as-usual at sectoral and regional levels • Limited 1.5°C-specific case studies for mitigation • Limited knowledge on the systemic and dynamic aspects of transitions to 1.5°C, including how vicious or virtuous circles might work, how self-reinforcing aspects can be actively introduced and managed 	<ul style="list-style-type: none"> • Lack of literature specific to 1.5°C on adaptation costs and need • Lack of literature on what overshoot means for adaptation • Lack of knowledge on avoided adaptation investments associated with limiting warming to 1.5°C, 2°C or business-as-usual • Limited 1.5°C-specific case studies for adaptation • Scant literature examining current or future adaptation options, or examining what different climate pathways mean for adaptation success • Need for transformational adaptation at 1.5°C and beyond remains largely unexplored 	4.2
Options to Achieve and Adapt to 1.5°C	Energy Systems	<ul style="list-style-type: none"> • The shift to variable renewables that many countries are implementing is just reaching a level where large-scale storage systems or other grid flexibility options, e.g., demand response, are required to enable resilient grid systems. Thus, new knowledge on the opportunities and issues associated with scaling up zero-carbon grids would be needed, including knowledge about how zero-carbon electric grids can integrate with the full-scale electrification of transport systems • CCS suffers mostly from uncertainty about the feasibility of timely upscaling, both due to lack of regulatory capacity and concerns about storage safety and cost • There is not much literature on the distributional implications of large-scale bioenergy deployment, the assessment of environmental feasibility is hampered by a diversity of contexts of individual studies (type of feedstock, technology, land availability), which could be improved through emerging meta-studies 	<ul style="list-style-type: none"> • Relatively little literature on individual adaptation options since AR5 • No evidence on socio-cultural acceptability of adaptation options • Lack of regional research on the implementation of adaptation options 	4.3.1
	Land & ecosystems	<ul style="list-style-type: none"> • More knowledge would be needed on how land-based mitigation can be reconciled with land demands for adaptation and development • While there is now more literature on the underlying mechanisms of land transitions, data is often insufficient to draw robust conclusions, and there is uncertainty about land availability • The lack of data on social and institutional information (largest knowledge gap indicated for ecosystems restoration in Table 4.11), which are therefore not widely integrated in land use modelling • Examples of successful policy implementation and institutions related to land-based mitigation leading to co-benefits for adaptation and development are missing from the literature • There is relatively little scientific literature on the effects of dietary shifts and reduction of food wastage on mitigation, especially regarding the institutional, technical and environmental concerns 	<ul style="list-style-type: none"> • Regional information on some options does not exist, especially in the case of land-use transitions • Limited research examining socio-cultural perspectives and impacts of adaptation options, especially for efficient irrigation, coastal defence and hardening, agroforestry and biodiversity management • Lack of longitudinal, regional studies assessing the impacts of certain adaptation options, such as conservation agriculture and shifting to efficient livestock systems • More knowledge is needed on the cost-effectiveness and scalability of various adaptation options. For example, there is no evidence for the macro-economic viability of community-based adaptation (CbA) and biodiversity management, or on employment and productivity enhancement potential for biodiversity management and coastal defence and hardening. • More knowledge is needed on risk mitigation and the potential of biodiversity management • Lack of evidence of the political acceptability of efficient livestock systems • <i>Limited evidence</i> on legal and regulatory feasibility of conservation agriculture and no evidence on coastal defence and hardening • For transparency and accountability potential, there is <i>limited evidence</i> for conservation agriculture and no evidence for biodiversity management, coastal defence and hardening and sustainable aquaculture • No evidence on hazard risk reduction potential of conservation agriculture and biodiversity management 	4.3.2
	Urban & infrastructure systems	<ul style="list-style-type: none"> • <i>Limited evidence</i> of effective land-use planning in low-income cities where tenure and land zoning are contested, and the risks of trying to implement land-use planning under communal tenure • <i>Limited evidence</i> on the governance of public transport from an accountability and transparency perspective 	<ul style="list-style-type: none"> • Regional and sectoral adaptation cost assessments are missing, particularly in the context of welfare losses of households, across time and space • More knowledge is needed on the political economy of adaptation, particularly on how to impute different types of cost and benefit in a consistent manner, on adaptation performance indicators that could stimulate investment, and the impact of adaptation interventions on socio-economic and other types of inequality 	4.3.3

Table 4.13 (continued)

Knowledge Area		Mitigation	Adaptation	Reference
Options to Achieve and Adapt to 1.5°C	Urban & infrastructure systems	<ul style="list-style-type: none"> • <i>Limited evidence</i> on relationship between toxic waste and public transport • <i>Limited evidence</i> on the impacts of electric vehicles and non-motorized urban transport, as most schemes are too new • As changes in shipping and aviation have been limited to date, limited evidence of social impacts • Knowledge about how to facilitate disruptive, demand-based innovations that may be transformative in urban systems, is needed • Understanding of the urban form implications of combined changes from electric, autonomous and shared/public mobility systems, is needed • Considering distributional consequences of climate responses is an on-going need • Knowledge gaps in the application and scale up of combinations of new smart technologies, sustainable design, advanced construction techniques and new insulation materials, renewable energy and behaviour change in urban settlements • The potential for leapfrog technologies to be applied to slums and new urban developments in developing countries is weak. 	<ul style="list-style-type: none"> • More evidence would be needed on hot-spots, for example the growth of peri-urban areas populated by large informal settlements • Major uncertainties emanate from the lack of knowledge on the integration of climate adaptation and mitigation, disaster risk management, and urban poverty alleviation • There is <i>limited evidence</i> on the institutional, technological and economic feasibility of green infrastructure and environmental services and for socio-cultural and environmental feasibility of codes and standards • In general, there is no evidence for the employment and productivity enhancement potential of most adaptation options. • There is <i>limited evidence</i> on the economic feasibility of sustainable water management 	4.3.3
	Industrial systems	<ul style="list-style-type: none"> • Lack of knowledge on potential for scaling up and global diffusion of zero- and low-emission technologies in industry • Questions remain on the socio-cultural feasibility of industry options, including human capacity and private sector acceptance of new, radically different technologies from current well-developed practices, as well as distributional effects of potential new business models • As the industrial transition unfolds, lack of knowledge on its dynamic interactions with other sectors, in particular with the power sector (and infrastructure) for electrification of industry, with food production and other users of biomass in case of bio-based industry developments, and with CDR technologies in the case of CC(U)S • Life-cycle assessment-based comparative analyses of CCUS options are missing, as well as life-cycle information on electrification and hydrogen • Impacts of industrial system transitions are not well understood, especially on employment, identity and well-being, in particular in the case of substitution of conventional, high-carbon industrial products with lower-carbon alternatives, as well as electrification and use of hydrogen 	<ul style="list-style-type: none"> • <i>Very limited evidence</i> on how industry would adapt to the consequences of 1.5°C or 2°C temperature increases, in particular large and immobile industrial clusters in low-lying areas as well as availability of transportation and (cooling) water resources and infrastructure • There is <i>limited evidence</i> on the economic, institutional and socio-cultural feasibility of adaptation options available to industry 	4.3.4
	Overarching adaptation options	<ul style="list-style-type: none"> • There is no evidence on technical and institutional feasibility of educational options • There is <i>limited evidence</i> on employment and productivity enforcement potential of climate services • There is <i>limited evidence</i> on socio-cultural acceptability of social safety nets • There is a small but growing literature on human migration as an adaptation strategy. Scant literature on the cost-effectiveness of migration 		4.3.5
	Short-lived climate forcers	<ul style="list-style-type: none"> • <i>Limited evidence</i> of co-benefits and trade-offs of SLCF reduction (e.g., better health outcomes, agricultural productivity improvements) • Integration of SLCFs into emissions accounting and international reporting mechanisms enabling a better understanding of the links between black carbon, air pollution, climate change and agricultural productivity 		4.3.6

Table 4.13 (continued)

Knowledge Area		Mitigation	Adaptation	Reference
Options to Achieve and Adapt to 1.5°C	Carbon dioxide removal	<ul style="list-style-type: none"> A bottom-up analysis of CDR options indicates that there are still key uncertainties around the individual technologies. Ocean-based options will be assessed in depth in the IPCC Special Report on the Ocean and Cryosphere in a Changing Climate (SROCC) Assessments of environmental aspects are missing, especially for 'newer' options like enhanced weathering or direct air carbon capture In order to obtain more information on realistically available and sustainable removal potentials, more bottom-up, regional studies, also taking into account also social issues, would be needed. These can better inform the modelling of 1.5°C pathways Knowledge gaps on issues of governance and public acceptance, the impacts of large-scale removals on the carbon cycle, the potential to accelerate deployment and upscaling, and means of incentivization Knowledge gaps on integrated systems of renewable energy and CDR technologies such as enhanced weathering and DACCS Knowledge gaps on under which conditions the use of captured CO₂ is generating negative emissions and would qualify as a mitigation option 		4.3.7
Solar radiation modification (SRM)		<ul style="list-style-type: none"> In spite of increasing attention to the different SRM measures and their potential to keep global temperature below 1.5°C, knowledge gaps remain, not only with respect to the physical understanding of SRM measures but also concerning ethical issues We do not know how to govern SRM in order to avoid unilateral action and how to prevent possible reductions in mitigation ('moral hazard') 		4.3.8
Enabling Conditions	Governance	<ul style="list-style-type: none"> As technological changes have begun to accelerate, there is a lack of knowledge on new mechanisms that can enable private enterprise to mainstream this activity, and reasons for success and failure need to be researched Research is thin on effective multilevel governance, in particular in developing countries, including participation by civil society, women and minorities Gaps in knowledge remain pertaining to partnerships within local governance arrangements that may act as mediators and drivers for achieving global ambition and local action Methods for assessing contribution and aggregation of non-state actors in limiting warming to 1.5°C Knowledge gap on an enhanced framework for assessment of the ambition of NDCs 	<ul style="list-style-type: none"> The ability to identify explanatory factors affecting the progress of climate policy is constrained by a lack of data on adaptation actions across nations, regions, and sectors, compounded by an absence of frameworks for assessing progress. Most hypotheses on what drives adaptation remain untested Limited empirical assessment of how governance affects adaptation across cases Focus on 'success' stories and leading adaptors overlooks lessons from situations where no or unsuccessful adaptation is taking place 	4.4.1
	Institutions	<ul style="list-style-type: none"> Lack of 1.5°C-specific literature Role of regulatory financial institutions and their capacity to guarantee financial stability of economies when investments potentially face risks, both because of climate impacts and because of the systems transitions if lower temperature scenarios are pursued Knowledge gaps on how to build capabilities across all countries and regions globally to implement, maintain, manage, govern and further develop mitigation options for 1.5°C. While importance of indigenous and local knowledge is recognized, the ability to scale up beyond the local remains challenging and little examined There is a lack of monitoring and evaluation (M&E) of adaptation measures, with most studies enumerating M&E challenges and emphasising the importance of context and social learning. Very few studies evaluate whether and why an adaptation initiative has been effective. One of the challenges of M&E for both mitigation and adaptation is a lack of high quality information for modelling. Adaptation M&E is additionally challenged by limited understanding on what indicators to measure and how to attribute altered vulnerability to adaptation actions 		4.4.2
	Lifestyle and behavioural change	<ul style="list-style-type: none"> Whereas mitigation pathways studies address (implicitly or explicitly) the reduction or elimination of market failures (e.g., external costs, information asymmetries) via climate or energy policies, no study addresses behavioural change strategies in the relationship with mitigation and adaptation actions in the 1.5°C context Limited knowledge on GHG emissions reduction potential of diverse mitigation behaviour across the world Most studies on factors enabling lifestyle changes have been conducted in high-income countries, more knowledge needed from low- and middle-income countries, and the focus is typically on enabling individual behaviour change, far less on enabling change in organizations and political systems 	<ul style="list-style-type: none"> Knowledge gaps on factors enabling adaptation behaviour, except for behaviour in agriculture. Little is known about cognitive and motivational factors promoting adaptive behaviour. Little is known about how potential adaptation actions might affect behaviour to influence vulnerability outcomes 	4.4.3

Table 4.13 (continued)

Knowledge Area		Mitigation	Adaptation	Reference
Enabling Conditions	Lifestyle and behavioural change	<ul style="list-style-type: none">Limited understanding and treatment of behavioural change and the potential effects of related policies in ambitious mitigation pathways, e.g., in Integrated Assessment Models		4.4.3
		Lack of insight on what can enable changes in adaptation and mitigation behaviour in organizations and political systems		
	Technological innovation	<ul style="list-style-type: none">Quantitative estimates for mitigation and adaptation potentials at economy or sector scale as a result of the combination of general purpose technologies and mitigation technologies have been scarce, except for some evidence in the transport sectorEvidence on the role of international organizations, including the UNFCCC, in building capabilities and enhancing technological innovation for 1.5°C, except for some parts of the transport sectorTechnology transfer trials to enable leapfrog applications in developing countries have <i>limited evidence</i>		4.4.4
	Policy	<ul style="list-style-type: none">More empirical research would be needed to derive robust conclusions on effectiveness of policies for enabling transitions to 1.5°C and on which factors aid decision-makers seeking to ratchet up their NDCs	<ul style="list-style-type: none">Understanding of what policies work (and do not work) is limited for adaptation in general and for 1.5°C in particular, beyond specific case studies	4.4.5
	Finance	Knowledge gaps persist with respect to the instruments to match finance to its most effective use in mitigation and adaptation		4.4.5
Synergies and Trade-Offs Between Adaptation and Mitigation		<ul style="list-style-type: none">Strong claims are made with respect to synergies and trade-offs, but there is little knowledge to underpin these, especially of co-benefits by regionWater–energy conservation relationships of individual conservation measures in industries other than the water and energy sectors have not been investigated in detailThere is no evidence on synergies with adaptation of CCS in the power sector and of enhanced weathering under carbon dioxide removalThere is no evidence on trade-offs with adaptation of low- and zero-energy buildings, and circularity and substitution and bio-based industrial system transitionsThere is no evidence of synergies or trade-offs with mitigation of CbAThere is no evidence of trade-offs with mitigation of the built environment, on adaptation options for industrial energy, and climate services		4.5.4

Frequently Asked Questions

FAQ 4.1 | What Transitions could Enable Limiting Global Warming to 1.5°C?

Summary: In order to limit warming to 1.5°C above pre-industrial levels, the world would need to transform in a number of complex and connected ways. While transitions towards lower greenhouse gas emissions are underway in some cities, regions, countries, businesses and communities, there are few that are currently consistent with limiting warming to 1.5°C. Meeting this challenge would require a rapid escalation in the current scale and pace of change, particularly in the coming decades. There are many factors that affect the feasibility of different adaptation and mitigation options that could help limit warming to 1.5°C and with adapting to the consequences.

There are actions across all sectors that can substantially reduce greenhouse gas emissions. This Special Report assesses energy, land and ecosystems, urban and infrastructure, and industry in developed and developing nations to see how they would need to be transformed to limit warming to 1.5°C. Examples of actions include shifting to low- or zero-emission power generation, such as renewables; changing food systems, such as diet changes away from land-intensive animal products; electrifying transport and developing 'green infrastructure', such as building green roofs, or improving energy efficiency by smart urban planning, which will change the layout of many cities.

Because these different actions are connected, a 'whole systems' approach would be needed for the type of transformations that could limit warming to 1.5°C. This means that all relevant companies, industries and stakeholders would need to be involved to increase the support and chance of successful implementation. As an illustration, the deployment of low-emission technology (e.g., renewable energy projects or a bio-based chemical plants) would depend upon economic conditions (e.g., employment generation or capacity to mobilize investment), but also on social/cultural conditions (e.g., awareness and acceptability) and institutional conditions (e.g., political support and understanding).

To limit warming to 1.5°C, mitigation would have to be large-scale and rapid. Transitions can be transformative or incremental, and they often, but not always, go hand in hand. Transformative change can arise from growth in demand for a new product or market, such that it displaces an existing one. This is sometimes called 'disruptive innovation'. For example, high demand for LED lighting is now making more energy-intensive, incandescent lighting near-obsolete, with the support of policy action that spurred rapid industry innovation. Similarly, smart phones have become global in use within ten years. But electric cars, which were released around the same time, have not been adopted so quickly because the bigger, more connected transport and energy systems are harder to change. Renewable energy, especially solar and wind, is considered to be disruptive by some as it is rapidly being adopted and is transitioning faster than predicted. But its demand is not yet uniform. Urban systems that are moving towards transformation are coupling solar and wind with battery storage and electric vehicles in a more incremental transition, though this would still require changes in regulations, tax incentives, new standards, demonstration projects and education programmes to enable markets for this system to work.

Transitional changes are already underway in many systems, but limiting warming to 1.5°C would require a rapid escalation in the scale and pace of transition, particularly in the next 10–20 years. While limiting warming to 1.5°C would involve many of the same types of transitions as limiting warming to 2°C, the pace of change would need to be much faster. While the pace of change that would be required to limit warming to 1.5°C can be found in the past, there is no historical precedent for the scale of the necessary transitions, in particular in a socially and economically sustainable way. Resolving such speed and scale issues would require people's support, public-sector interventions and private-sector cooperation.

Different types of transitions carry with them different associated costs and requirements for institutional or governmental support. Some are also easier to scale up than others, and some need more government support than others. Transitions between, and within, these systems are connected and none would be sufficient on its own to limit warming to 1.5°C.

The 'feasibility' of adaptation and mitigation options or actions within each system that together can limit warming to 1.5°C within the context of sustainable development and efforts to eradicate poverty requires careful consideration of multiple different factors. These factors include: (i) whether sufficient natural systems and resources are available to support the various options for transitioning (known as *environmental feasibility*); (ii) the degree to which the required technologies are developed and available (known as *technological feasibility*);

FAQ 4.1 (continued)

(iii) the economic conditions and implications (known as *economic feasibility*); (iv) what are the implications for human behaviour and health (known as *social/cultural feasibility*); and (v) what type of institutional support would be needed, such as governance, institutional capacity and political support (known as *institutional feasibility*). An additional factor (vi – known as the *geophysical feasibility*) addresses the capacity of physical systems to carry the option, for example, whether it is geophysically possible to implement large-scale afforestation consistent with 1.5°C.

Promoting enabling conditions, such as finance, innovation and behaviour change, would reduce barriers to the options, make the required speed and scale of the system transitions more likely, and therefore would increase the overall feasibility limiting warming to 1.5°C.

FAQ4.1: The different feasibility dimensions towards limiting warming to 1.5°C

Assessing the feasibility of different adaptation and mitigation options/actions requires consideration across six dimensions.



FAQ 4.1, Figure 1 | The different dimensions to consider when assessing the 'feasibility' of adaptation and mitigation options or actions within each system that can help to limit warming to 1.5°C. These are: (i) the environmental feasibility; (ii) the technological feasibility; (iii) the economic feasibility; (iv) the social/cultural feasibility; (v) the institutional feasibility; and (vi) the geophysical feasibility.

Frequently Asked Questions

FAQ 4.2 | What are Carbon Dioxide Removal and Negative Emissions?

Summary: Carbon dioxide removal (CDR) refers to the process of removing CO₂ from the atmosphere. Since this is the opposite of emissions, practices or technologies that remove CO₂ are often described as achieving 'negative emissions'. The process is sometimes referred to more broadly as greenhouse gas removal if it involves removing gases other than CO₂. There are two main types of CDR: either enhancing existing natural processes that remove carbon from the atmosphere (e.g., by increasing its uptake by trees, soil, or other 'carbon sinks') or using chemical processes to, for example, capture CO₂ directly from the ambient air and store it elsewhere (e.g., underground). All CDR methods are at different stages of development and some are more conceptual than others, as they have not been tested at scale.

Limiting warming to 1.5°C above pre-industrial levels would require unprecedented rates of transformation in many areas, including in the energy and industrial sectors, for example. Conceptually, it is possible that techniques to draw CO₂ out of the atmosphere (known as carbon dioxide removal, or CDR) could contribute to limiting warming to 1.5°C. One use of CDR could be to compensate for greenhouse gas emissions from sectors that cannot completely decarbonize, or which may take a long time to do so.

If global temperature temporarily overshoots 1.5°C, CDR would be required to reduce the atmospheric concentration of CO₂ to bring global temperature back down. To achieve this temperature reduction, the amount of CO₂ drawn out of the atmosphere would need to be greater than the amount entering the atmosphere, resulting in 'net negative emissions'. This would involve a greater amount of CDR than stabilizing atmospheric CO₂ concentration – and, therefore, global temperature – at a certain level. The larger and longer an overshoot, the greater the reliance on practices that remove CO₂ from the atmosphere.

There are a number of CDR methods, each with different potentials for achieving negative emissions, as well as different associated costs and side effects. They are also at differing levels of development, with some more conceptual than others. One example of a CDR method in the demonstration phase is a process known as bioenergy with carbon capture and storage (BECCS), in which atmospheric CO₂ is absorbed by plants and trees as they grow, and then the plant material (biomass) is burned to produce bioenergy. The CO₂ released in the production of bioenergy is captured before it reaches the atmosphere and stored in geological formations deep underground on very long time scales. Since the plants absorb CO₂ as they grow and the process does not emit CO₂, the overall effect can be to reduce atmospheric CO₂.

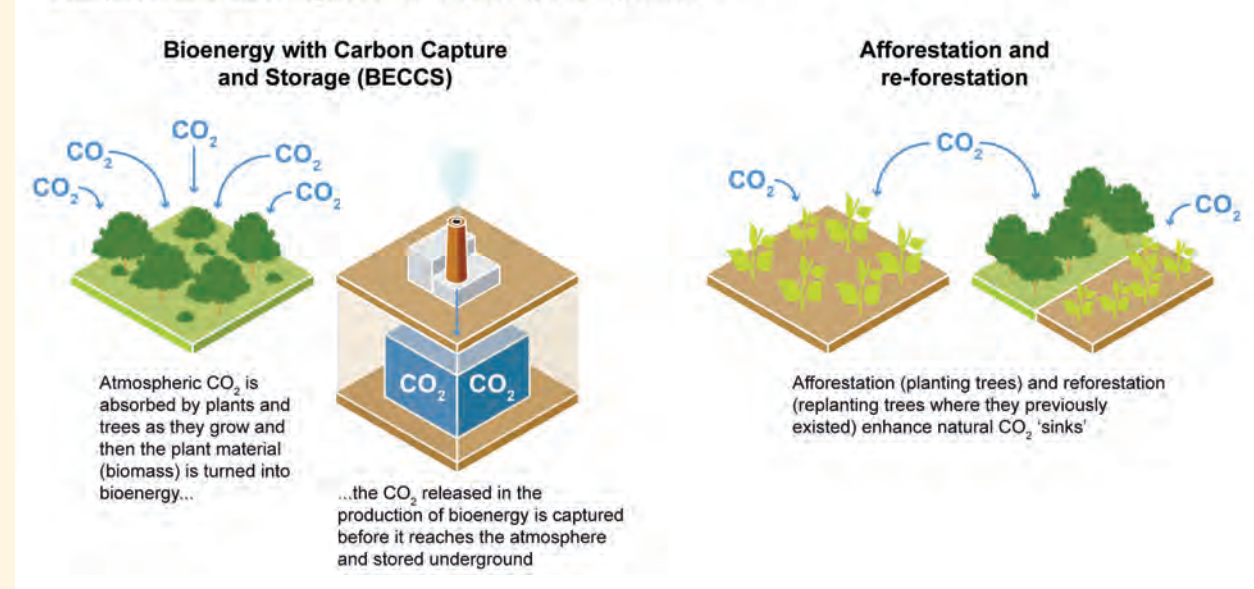
Afforestation (planting new trees) and reforestation (replanting trees where they previously existed) are also considered forms of CDR because they enhance natural CO₂ 'sinks'. Another category of CDR techniques uses chemical processes to capture CO₂ from the air and store it away on very long time scales. In a process known as direct air carbon capture and storage (DACCS), CO₂ is extracted directly from the air and stored in geological formations deep underground. Converting waste plant material into a charcoal-like substance called biochar and burying it in soil can also be used to store carbon away from the atmosphere for decades to centuries.

There can be beneficial side effects of some types of CDR, other than removing CO₂ from the atmosphere. For example, restoring forests or mangroves can enhance biodiversity and protect against flooding and storms. But there could also be risks involved with some CDR methods. For example, deploying BECCS at large scale would require a large amount of land to cultivate the biomass required for bioenergy. This could have consequences for sustainable development if the use of land competes with producing food to support a growing population, biodiversity conservation or land rights. There are also other considerations. For example, there are uncertainties about how much it would cost to deploy DACCS as a CDR technique, given that removing CO₂ from the air requires considerable energy.

FAQ 4.2 (continued)

FAQ4.2: Carbon dioxide removal and negative emissions

Examples of some CDR / negative emissions techniques and practices



FAQ 4.2, Figure 1 | Carbon dioxide removal (CDR) refers to the process of removing CO₂ from the atmosphere. There are a number of CDR techniques, each with different potential for achieving 'negative emissions', as well as different associated costs and side effects.

Frequently Asked Questions

FAQ 4.3 | Why is Adaptation Important in a 1.5°C-Warmer World?

Summary: Adaptation is the process of adjusting to current or expected changes in climate and its effects. Even though climate change is a global problem, its impacts are experienced differently across the world. This means that responses are often specific to the local context, and so people in different regions are adapting in different ways. A rise in global temperature from the current 1°C above pre-industrial levels to 1.5°C, and beyond, increases the need for adaptation. Therefore, stabilizing global temperatures at 1.5°C above pre-industrial levels would require a smaller adaptation effort than at 2°C. Despite many successful examples around the world, progress in adaptation is, in many regions, in its infancy and unevenly distributed globally.

Adaptation refers to the process of adjustment to actual or expected changes in climate and its effects. Since different parts of the world are experiencing the impacts of climate change differently, there is similar diversity in how people in a given region are adapting to those impacts.

The world is already experiencing the impacts from 1°C of global warming above pre-industrial levels, and there are many examples of adaptation to impacts associated with this warming. Examples of adaptation efforts taking place around the world include investing in flood defences such as building sea walls or restoring mangroves, efforts to guide development away from high risk areas, modifying crops to avoid yield reductions, and using social learning (social interactions that change understanding on the community level) to modify agricultural practices, amongst many others. Adaptation also involves building capacity to respond better to climate change impacts, including making governance more flexible and strengthening financing mechanisms, such as by providing different types of insurance.

In general, an increase in global temperature from present day to 1.5°C or 2°C (or higher) above pre-industrial temperatures would increase the need for adaptation. Stabilizing global temperature increase at 1.5°C would require a smaller adaptation effort than for 2°C.

Since adaptation is still in early stages in many regions, there are questions about the capacity of vulnerable communities to cope with any amount of further warming. Successful adaptation can be supported at the national and sub-national levels, with national governments playing an important role in coordination, planning, determining policy priorities, and distributing resources and support. However, given that the need for adaptation can be very different from one community to the next, the kinds of measures that can successfully reduce climate risks will also depend heavily on the local context.

When done successfully, adaptation can allow individuals to adjust to the impacts of climate change in ways that minimize negative consequences and to maintain their livelihoods. This could involve, for example, a farmer switching to drought-tolerant crops to deal with increasing occurrences of heatwaves. In some cases, however, the impacts of climate change could result in entire systems changing significantly, such as moving to an entirely new agricultural system in areas where the climate is no longer suitable for current practices. Constructing sea walls to stop flooding due to sea level rise from climate change is another example of adaptation, but developing city planning to change how flood water is managed throughout the city would be an example of transformational adaptation. These actions require significantly more institutional, structural, and financial support. While this kind of transformational adaptation would not be needed everywhere in a 1.5°C world, the scale of change needed would be challenging to implement, as it requires additional support, such as through financial assistance and behavioural change. Few empirical examples exist to date.

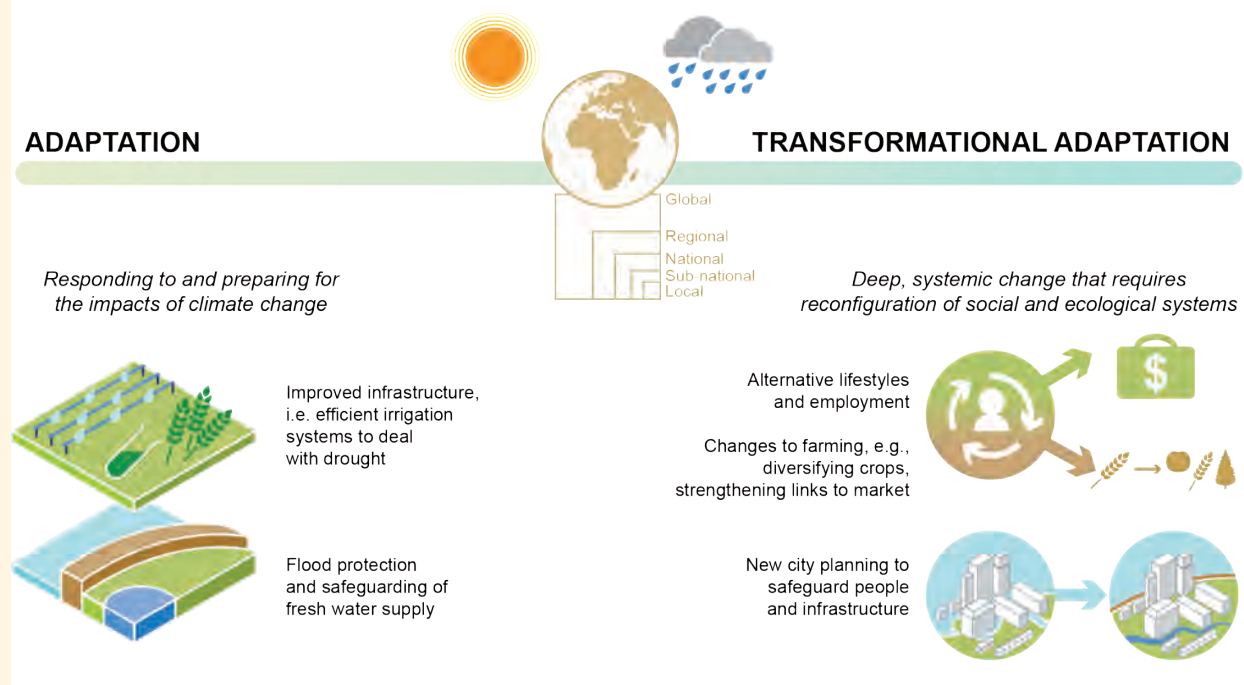
Examples from around the world show that adaptation is an iterative process. Adaptation pathways describe how communities can make decisions about adaptation in an ongoing and flexible way. Such pathways allow for pausing, evaluating the outcomes of specific adaptation actions, and modifying the strategy as appropriate. Due to their flexible nature, adaptation pathways can help to identify the most effective ways to minimise the impacts of present and future climate change for a given local context. This is important since adaptation can sometimes exacerbate vulnerabilities and existing inequalities if poorly designed. The unintended negative consequences of adaptation that can sometimes occur are known as 'maladaptation'. Maladaptation can be seen if a particular adaptation option has negative consequences for some (e.g., rainwater harvesting upstream might reduce water availability downstream) or if an adaptation intervention in the present has trade-offs in the future (e.g., desalination plants may improve water availability in the present but have large energy demands over time).

FAQ 4.3 (continued)

While adaptation is important to reduce the negative impacts from climate change, adaptation measures on their own are not enough to prevent climate change impacts entirely. The more global temperature rises, the more frequent, severe, and erratic the impacts will be, and adaptation may not protect against all risks. Examples of where limits may be reached include substantial loss of coral reefs, massive range losses for terrestrial species, more human deaths from extreme heat, and losses of coastal-dependent livelihoods in low lying islands and coasts.

FAQ4.3: Adaptation in a warming world

Adapting to further warming requires action at national & sub-national levels and can mean different things to different people in different contexts



FAQ 4.3, Figure 1 | Why is adaptation important in a world with global warming of 1.5°C? Examples of adaptation and transformational adaptation. Adapting to further warming requires action at national and sub-national levels and can mean different things to different people in different contexts. While transformational adaptation would not be needed everywhere in a world limited to 1.5°C warming, the scale of change needed would be challenging to implement.

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Sustainable Development, Poverty Eradication and Reducing Inequalities

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Executive Summary

This chapter takes sustainable development as the starting point and focus for analysis. It considers the broad and multifaceted bi-directional interplay between sustainable development, including its focus on eradicating poverty and reducing inequality in their multidimensional aspects, and climate actions in a 1.5°C warmer world. These fundamental connections are embedded in the Sustainable Development Goals (SDGs). The chapter also examines synergies and trade-offs of adaptation and mitigation options with sustainable development and the SDGs and offers insights into possible pathways, especially climate-resilient development pathways towards a 1.5°C warmer world.

Sustainable Development, Poverty and Inequality in a 1.5°C Warmer World

Limiting global warming to 1.5°C rather than 2°C above pre-industrial levels would make it markedly easier to achieve many aspects of sustainable development, with greater potential to eradicate poverty and reduce inequalities (*medium evidence, high agreement*). Impacts avoided with the lower temperature limit could reduce the number of people exposed to climate risks and vulnerable to poverty by 62 to 457 million, and lessen the risks of poor people to experience food and water insecurity, adverse health impacts, and economic losses, particularly in regions that already face development challenges (*medium evidence, medium agreement*). {5.2.2, 5.2.3} Avoided impacts expected to occur between 1.5°C and 2°C warming would also make it easier to achieve certain SDGs, such as those that relate to poverty, hunger, health, water and sanitation, cities and ecosystems (SDGs 1, 2, 3, 6, 11, 14 and 15) (*medium evidence, high agreement*). {5.2.3, Table 5.2 available at the end of the chapter}

Compared to current conditions, 1.5°C of global warming would nonetheless pose heightened risks to eradicating poverty, reducing inequalities and ensuring human and ecosystem well-being (*medium evidence, high agreement*). Warming of 1.5°C is not considered 'safe' for most nations, communities, ecosystems and sectors and poses significant risks to natural and human systems as compared to the current warming of 1°C (*high confidence*). {Cross-Chapter Box 12 in Chapter 5} The impacts of 1.5°C of warming would disproportionately affect disadvantaged and vulnerable populations through food insecurity, higher food prices, income losses, lost livelihood opportunities, adverse health impacts and population displacements (*medium evidence, high agreement*). {5.2.1} Some of the worst impacts on sustainable development are expected to be felt among agricultural and coastal dependent livelihoods, indigenous people, children and the elderly, poor labourers, poor urban dwellers in African cities, and people and ecosystems in the Arctic and Small Island Developing States (SIDS) (*medium evidence, high agreement*). {5.2.1, Box 5.3, Chapter 3, Box 3.5, Cross-Chapter Box 9 in Chapter 4}

Climate Adaptation and Sustainable Development

Prioritization of sustainable development and meeting the SDGs is consistent with efforts to adapt to climate change (*high*

***confidence*).** Many strategies for sustainable development enable transformational adaptation for a 1.5°C warmer world, provided attention is paid to reducing poverty in all its forms and to promoting equity and participation in decision-making (*medium evidence, high agreement*). As such, sustainable development has the potential to significantly reduce systemic vulnerability, enhance adaptive capacity, and promote livelihood security for poor and disadvantaged populations (*high confidence*). {5.3.1}

Synergies between adaptation strategies and the SDGs are expected to hold true in a 1.5°C warmer world, across sectors and contexts (*medium evidence, medium agreement*). Synergies between adaptation and sustainable development are significant for agriculture and health, advancing SDGs 1 (extreme poverty), 2 (hunger), 3 (healthy lives and well-being) and 6 (clean water) (*robust evidence, medium agreement*). {5.3.2} Ecosystem- and community-based adaptation, along with the incorporation of indigenous and local knowledge, advances synergies with SDGs 5 (gender equality), 10 (reducing inequalities) and 16 (inclusive societies), as exemplified in drylands and the Arctic (*high evidence, medium agreement*). {5.3.2, Box 5.1, Cross-Chapter Box 10 in Chapter 4}

Adaptation strategies can result in trade-offs with and among the SDGs (*medium evidence, high agreement*). Strategies that advance one SDG may create negative consequences for other SDGs, for instance SDGs 3 (health) versus 7 (energy consumption) and agricultural adaptation and SDG 2 (food security) versus SDGs 3 (health), 5 (gender equality), 6 (clean water), 10 (reducing inequalities), 14 (life below water) and 15 (life on the land) (*medium evidence, medium agreement*). {5.3.2}

Pursuing place-specific adaptation pathways towards a 1.5°C warmer world has the potential for significant positive outcomes for well-being in countries at all levels of development (*medium evidence, high agreement*). Positive outcomes emerge when adaptation pathways (i) ensure a diversity of adaptation options based on people's values and the trade-offs they consider acceptable, (ii) maximize synergies with sustainable development through inclusive, participatory and deliberative processes, and (iii) facilitate equitable transformation. Yet such pathways would be difficult to achieve without redistributive measures to overcome path dependencies, uneven power structures, and entrenched social inequalities (*medium evidence, high agreement*). {5.3.3}

Mitigation and Sustainable Development

The deployment of mitigation options consistent with 1.5°C pathways leads to multiple synergies across a range of sustainable development dimensions. At the same time, the rapid pace and magnitude of change that would be required to limit warming to 1.5°C, if not carefully managed, would lead to trade-offs with some sustainable development dimensions (*high confidence*). The number of synergies between mitigation response options and sustainable development exceeds the number of trade-offs in energy demand and supply sectors; agriculture, forestry and other land use (AFOLU); and for oceans (*very high confidence*). {Figure 5.2, Table 5.2 available at the end of the chapter} The 1.5°C

pathways indicate robust synergies, particularly for the SDGs 3 (health), 7 (energy), 12 (responsible consumption and production) and 14 (oceans) (*very high confidence*). {5.4.2, Figure 5.3} For SDGs 1 (poverty), 2 (hunger), 6 (water) and 7 (energy), there is a risk of trade-offs or negative side effects from stringent mitigation actions compatible with 1.5°C of warming (*medium evidence, high agreement*). {5.4.2}

Appropriately designed mitigation actions to reduce energy demand can advance multiple SDGs simultaneously. Pathways compatible with 1.5°C that feature low energy demand show the most pronounced synergies and the lowest number of trade-offs with respect to sustainable development and the SDGs (*very high confidence*). Accelerating energy efficiency in all sectors has synergies with SDGs 7 (energy), 9 (industry, innovation and infrastructure), 11 (sustainable cities and communities), 12 (responsible consumption and production), 16 (peace, justice and strong institutions), and 17 (partnerships for the goals) (*robust evidence, high agreement*). {5.4.1, Figure 5.2, Table 5.2} Low-demand pathways, which would reduce or completely avoid the reliance on bioenergy with carbon capture and storage (BECCS) in 1.5°C pathways, would result in significantly reduced pressure on food security, lower food prices and fewer people at risk of hunger (*medium evidence, high agreement*). {5.4.2, Figure 5.3}

The impacts of carbon dioxide removal options on SDGs depend on the type of options and the scale of deployment (*high confidence*). If poorly implemented, carbon dioxide removal (CDR) options such as bioenergy, BECCS and AFOLU would lead to trade-offs. Appropriate design and implementation requires considering local people's needs, biodiversity and other sustainable development dimensions (*very high confidence*). {5.4.1.3, Cross-Chapter Box 7 in Chapter 3}

The design of the mitigation portfolios and policy instruments to limit warming to 1.5°C will largely determine the overall synergies and trade-offs between mitigation and sustainable development (*very high confidence*). Redistributive policies that shield the poor and vulnerable can resolve trade-offs for a range of SDGs (*medium evidence, high agreement*). Individual mitigation options are associated with both positive and negative interactions with the SDGs (*very high confidence*). {5.4.1} However, appropriate choices across the mitigation portfolio can help to maximize positive side effects while minimizing negative side effects (*high confidence*). {5.4.2, 5.5.2} Investment needs for complementary policies resolving trade-offs with a range of SDGs are only a small fraction of the overall mitigation investments in 1.5°C pathways (*medium evidence, high agreement*). {5.4.2, Figure 5.4} Integration of mitigation with adaptation and sustainable development compatible with 1.5°C warming requires a systems perspective (*high confidence*). {5.4.2, 5.5.2}

Mitigation consistent with 1.5°C of warming create high risks for sustainable development in countries with high dependency on fossil fuels for revenue and employment generation (*high confidence*). These risks are caused by the reduction of global demand affecting mining activity and export revenues and challenges to rapidly decrease high carbon intensity of the domestic economy (*robust*

evidence, high agreement). {5.4.1.2, Box 5.2} Targeted policies that promote diversification of the economy and the energy sector could ease this transition (*medium evidence, high agreement*). {5.4.1.2, Box 5.2}

Sustainable Development Pathways to 1.5°C

Sustainable development broadly supports and often enables the fundamental societal and systems transformations that would be required for limiting warming to 1.5°C above pre-industrial levels (*high confidence*). Simulated pathways that feature the most sustainable worlds (e.g., Shared Socio-Economic Pathways (SSP) 1) are associated with relatively lower mitigation and adaptation challenges and limit warming to 1.5°C at comparatively lower mitigation costs. In contrast, development pathways with high fragmentation, inequality and poverty (e.g., SSP3) are associated with comparatively higher mitigation and adaptation challenges. In such pathways, it is not possible to limit warming to 1.5°C for the vast majority of the integrated assessment models (*medium evidence, high agreement*). {5.5.2} In all SSPs, mitigation costs substantially increase in 1.5°C pathways compared to 2°C pathways. No pathway in the literature integrates or achieves all 17 SDGs (*high confidence*). {5.5.2} Real-world experiences at the project level show that the actual integration between adaptation, mitigation and sustainable development is challenging as it requires reconciling trade-offs across sectors and spatial scales (*very high confidence*). {5.5.1}

Without societal transformation and rapid implementation of ambitious greenhouse gas reduction measures, pathways to limiting warming to 1.5°C and achieving sustainable development will be exceedingly difficult, if not impossible, to achieve (*high confidence*). The potential for pursuing such pathways differs between and within nations and regions, due to different development trajectories, opportunities and challenges (*very high confidence*). {5.5.3.2, Figure 5.1} Limiting warming to 1.5°C would require all countries and non-state actors to strengthen their contributions without delay. This could be achieved through sharing efforts based on bolder and more committed cooperation, with support for those with the least capacity to adapt, mitigate and transform (*medium evidence, high agreement*). {5.5.3.1, 5.5.3.2} Current efforts towards reconciling low-carbon trajectories and reducing inequalities, including those that avoid difficult trade-offs associated with transformation, are partially successful yet demonstrate notable obstacles (*medium evidence, medium agreement*). {5.5.3.3, Box 5.3, Cross-Chapter Box 13 in this chapter}

Social justice and equity are core aspects of climate-resilient development pathways for transformational social change. Addressing challenges and widening opportunities between and within countries and communities would be necessary to achieve sustainable development and limit warming to 1.5°C, without making the poor and disadvantaged worse off (*high confidence*). Identifying and navigating inclusive and socially acceptable pathways towards low-carbon, climate-resilient futures is a challenging yet important endeavour, fraught with moral, practical and political difficulties and inevitable trade-offs (*very high confidence*). {5.5.2, 5.5.3.3, Box 5.3} It entails deliberation and problem-solving

processes to negotiate societal values, well-being, risks and resilience and to determine what is desirable and fair, and to whom (*medium evidence, high agreement*). Pathways that encompass joint, iterative planning and transformative visions, for instance in Pacific SIDS like Vanuatu and in urban contexts, show potential for liveable and sustainable futures (*high confidence*). {5.5.3.1, 5.5.3.3, Figure 5.5, Box 5.3, Cross-Chapter Box 13 in this chapter}

The fundamental societal and systemic changes to achieve sustainable development, eradicate poverty and reduce inequalities while limiting warming to 1.5°C would require meeting a set of institutional, social, cultural, economic and technological conditions (*high confidence*). The coordination and monitoring of policy actions across sectors and spatial scales is essential to support sustainable development in 1.5°C warmer conditions (*very high confidence*). {5.6.2, Box 5.3} External funding and technology transfer better support these efforts when they consider recipients' context-specific needs (*medium evidence, high agreement*). {5.6.1} Inclusive processes can facilitate transformations by ensuring participation, transparency, capacity building and iterative social learning (*high confidence*). {5.5.3.3, Cross-Chapter Box 13, 5.6.3} Attention to power asymmetries and unequal opportunities for development, among and within countries, is key to adopting 1.5°C-compatible development pathways that benefit all populations (*high confidence*). {5.5.3, 5.6.4, Box 5.3} Re-examining individual and collective values could help spur urgent, ambitious and cooperative change (*medium evidence, high agreement*). {5.5.3, 5.6.5}

5.1 Scope and Delineations

This chapter takes sustainable development as the starting point and focus for analysis, considering the broader bi-directional interplay and multifaceted interactions between development patterns and climate actions in a 1.5°C warmer world and in the context of eradicating poverty and reducing inequality. It assesses the impacts of keeping temperatures at or below 1.5°C of global warming above pre-industrial levels on sustainable development and compares the impacts avoided at 1.5°C compared to 2°C (Section 5.2). It then examines the interactions, synergies and trade-offs of adaptation (Section 5.3) and mitigation (Section 5.4) measures with sustainable development and the Sustainable Development Goals (SDGs). The chapter offers insights into possible pathways towards a 1.5°C warmer world, especially through climate-resilient development pathways providing a comprehensive vision across different contexts (Section 5.5). The chapter also identifies the conditions that would be needed to simultaneously achieve sustainable development, poverty eradication, the reduction of inequalities, and the 1.5°C climate objective (Section 5.6).

5.1.1 Sustainable Development, SDGs, Poverty Eradication and Reducing Inequalities

Chapter 1 (see Cross-Chapter Box 4 in Chapter 1) defines sustainable development as ‘development that meets the needs of the present and future generations’ through balancing economic, social and environmental considerations, and then introduces the United Nations (UN) 2030 Agenda for Sustainable Development, which sets out 17 ambitious goals for sustainable development for all countries by 2030. These SDGs are: no poverty (SDG 1), zero hunger (SDG 2), good health and well-being (SDG 3), quality education (SDG 4), gender equality (SDG 5), clean water and sanitation (SDG 6), affordable and clean energy (SDG 7), decent work and economic growth (SDG 8), industry, innovation and infrastructure (SDG 9), reduced inequalities (SDG 10), sustainable cities and communities (SDG 11), responsible consumption and production (SDG 12), climate action (SDG 13), life below water (SDG 14), life on land (SDG 15), peace, justice and strong institutions (SDG 16) and partnerships for the goals (SDG 17).

The IPCC Fifth Assessment Report (AR5) included extensive discussion of links between climate and sustainable development, especially in Chapter 13 (Olsson et al., 2014) and Chapter 20 (Denton et al., 2014) in Working Group II and Chapter 4 (Fleurbaey et al., 2014) in Working Group III. However, the AR5 preceded the 2015 adoption of the SDGs and the literature that argues for their fundamental links to climate (Wright et al., 2015; Salleh, 2016; von Stechow et al., 2016; Hammill and Price-Kelly, 2017; ICSU, 2017; Maupin, 2017; Gomez-Echeverri, 2018).

The SDGs build on efforts under the UN Millennium Development Goals to reduce poverty, hunger, and other deprivations. According to the UN, the Millennium Development Goals were successful in reducing poverty and hunger and improving water security (UN, 2015a). However, critics argued that they failed to address within-country disparities, human rights and key environmental concerns, focused only on developing countries, and had numerous measurement and attribution problems

(Langford et al., 2013; Fukuda-Parr et al., 2014). While improvements in water security, slums and health may have reduced some aspects of climate vulnerability, increases in incomes were linked to rising greenhouse gas (GHG) emissions and thus to a trade-off between development and climate change (Janetos et al., 2012; UN, 2015a; Hubacek et al., 2017).

While the SDGs capture many important aspects of sustainable development, including the explicit goals of poverty eradication and reducing inequality, there are direct connections from climate to other measures of sustainable development including multidimensional poverty, equity, ethics, human security, well-being and climate-resilient development (Bebbington and Larrinaga, 2014; Robertson, 2014; Redclift and Springett, 2015; Barrington-Leigh, 2016; Helliwell et al., 2018; Kirby and O’Mahony, 2018) (see Glossary). The UN proposes sustainable development as ‘eradicating poverty in all its forms and dimensions, combating inequality within and among countries, preserving the planet, creating sustained, inclusive and sustainable economic growth and fostering social inclusion’ (UN, 2015b). There is *robust evidence* of the links between climate change and poverty (see Chapter 1, Cross-Chapter Box 4). The AR5 concluded with *high confidence* that disruptive levels of climate change would preclude reducing poverty (Denton et al., 2014; Fleurbaey et al., 2014). International organizations have since stated that climate changes ‘undermine the ability of all countries to achieve sustainable development’ (UN, 2015b) and can reverse or erase improvements in living conditions and decades of development (Hallegatte et al., 2016).

Climate warming has unequal impacts on different people and places as a result of differences in regional climate changes, vulnerabilities and impacts, and these differences then result in unequal impacts on sustainable development and poverty (Section 5.2). Responses to climate change also interact in complex ways with goals of poverty reduction. The benefits of adaptation and mitigation projects and funding may accrue to some and not others, responses may be costly and unaffordable to some people and countries, and projects may disadvantage some individuals, groups and development initiatives (Sections 5.3 and 5.4, Cross-Chapter Box 11 in Chapter 4).

5.1.2 Pathways to 1.5°C

Pathways to 1.5°C (see Chapter 1, Cross-Chapter Box 1 in Chapter 1, Glossary) include ambitious reductions in emissions and strategies for adaptation that are transformational, as well as complex interactions with sustainable development, poverty eradication and reducing inequalities. The AR5 WGII introduced the concept of climate-resilient development pathways (CRDPs) (see Glossary) which combine adaptation and mitigation to reduce climate change and its impacts, and emphasize the importance of addressing structural and intersecting inequalities, marginalization and multidimensional poverty to ‘transform [...] the development pathways themselves towards greater social and environmental sustainability, equity, resilience, and justice’ (Olsson et al., 2014). This chapter assesses literature on CRDPs relevant to 1.5°C global warming (Section 5.5.3), to understand better the possible societal and systems transformations (see Glossary) that reduce inequality and increase well-being

(Figure 5.1). It also summarizes the knowledge on conditions to achieve such transformations, including changes in technologies, culture, values, financing and institutions that support low-carbon and resilient pathways and sustainable development (Section 5.6).

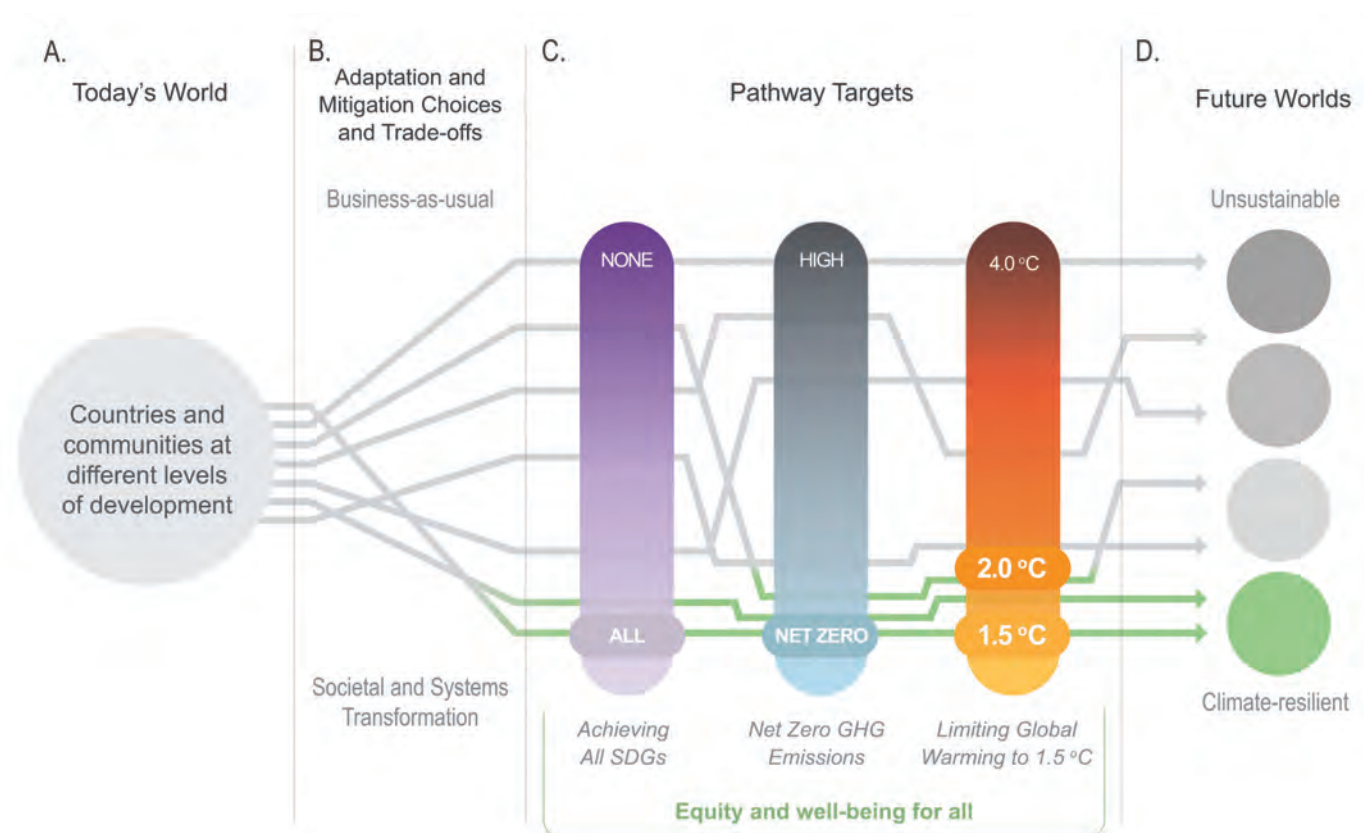


Figure 5.1 | Climate-resilient development pathways (CRDPs) (green arrows) between a current world in which countries and communities exist at different levels of development (A) and future worlds that range from climate-resilient (bottom) to unsustainable (top) (D). CRDPs involve societal transformation rather than business-as-usual approaches, and all pathways involve adaptation and mitigation choices and trade-offs (B). Pathways that achieve the Sustainable Development Goals by 2030 and beyond, strive for net zero emissions around mid-21st century, and stay within the global 1.5°C warming target by the end of the 21st century, while ensuring equity and well-being for all, are best positioned to achieve climate-resilient futures (C). Overshooting on the path to 1.5°C will make achieving CRDPs and other sustainable trajectories more difficult; yet, the limited literature does not allow meaningful estimates.

5.1.3 Types of Evidence

A variety of sources of evidence are used to assess the interactions of sustainable development and the SDGs with the causes, impacts and responses to climate change of 1.5°C warming. This chapter builds on Chapter 3 to assess the sustainable development implications of impacts at 1.5°C and 2°C, and on Chapter 4 to examine the implications of response measures. Scientific and grey literature, with a post-AR5 focus, and data that evaluate, measure and model sustainable development–climate links from various perspectives, quantitatively and qualitatively, across scales, and through well-documented case studies are assessed.

Literature that explicitly links 1.5°C global warming to sustainable development across scales remains scarce; yet we find relevant insights in many recent publications on climate and development that assess impacts across warming levels, the effects of adaptation and mitigation response measures, and interactions with the SDGs. Relevant evidence also stems from emerging literature on possible pathways, overshoot

and enabling conditions (see Glossary) for integrating sustainable development, poverty eradication and reducing inequalities in the context of 1.5°C.

5.2 Poverty, Equality and Equity Implications of a 1.5°C Warmer World

Climate change could lead to significant impacts on extreme poverty by 2030 (Hallegatte et al., 2016; Hallegatte and Rozenberg, 2017). The AR5 concluded, with *very high confidence*, that climate change and climate variability worsen existing poverty and exacerbate inequalities, especially for those disadvantaged by gender, age, race, class, caste, indigeneity and (dis)ability (Olsson et al., 2014). New literature on these links is substantial, showing that the poor will continue to experience climate change severely, and climate change will exacerbate poverty (*very high confidence*) (Fankhauser and Stern, 2016; Hallegatte et al., 2016; O'Neill et al., 2017a; Winsemius et al., 2018). The understanding of regional impacts and risks of 1.5°C global warming and interactions with patterns of societal

vulnerability and poverty remains limited. Yet identifying and addressing poverty and inequality is at the core of staying within a safe and just space for humanity (Raworth, 2017; Bathiany et al., 2018). Building on relevant findings from Chapter 3 (see Section 3.4), this section examines anticipated impacts and risks of 1.5°C and higher warming on sustainable development, poverty, inequality and equity (see Glossary).

5.2.1 Impacts and Risks of a 1.5°C Warmer World: Implications for Poverty and Livelihoods

Global warming of 1.5°C will have consequences for sustainable development, poverty and inequalities. This includes residual risks, limits to adaptation, and losses and damages (Cross-Chapter Box 12 in this chapter; see Glossary). Some regions have already experienced a 1.5°C warming, with impacts on food and water security, health and other components of sustainable development (*medium evidence, medium agreement*) (see Chapter 3, Section 3.4). Climate change is also already affecting poorer subsistence communities through decreases in crop production and quality, increases in crop pests and diseases, and disruption to culture (Savo et al., 2016). It disproportionately affects children and the elderly and can increase gender inequality (Kaijser and Kronsell, 2014; Vinyeta et al., 2015; Carter et al., 2016; Hanna and Oliva, 2016; Li et al., 2016).

At 1.5°C warming, compared to current conditions, further negative consequences are expected for poor people, and inequality and vulnerability (*medium evidence, high agreement*). Hallegatte and Rozenberg (2017) report that by 2030 (roughly approximating a 1.5°C warming), 122 million additional people could experience extreme poverty, based on a 'poverty scenario' of limited socio-economic progress, comparable to the Shared Socio-Economic Pathway (SSP) 4 (inequality), mainly due to higher food prices and declining health, with substantial income losses for the poorest 20% across 92 countries. Pretis et al. (2018) estimate negative impacts on economic growth in lower-income countries at 1.5°C warming, despite uncertainties. Impacts are likely to occur simultaneously across livelihood, food, human, water and ecosystem security (*limited evidence, high agreement*) (Byers et al., 2018), but the literature on interacting and cascading effects remains scarce (Hallegatte et al., 2014; O'Neill et al., 2017b; Reyer et al., 2017a, b).

Chapter 3 outlines future impacts and risks for ecosystems and human systems, many of which could also undermine sustainable development and efforts to eradicate poverty and hunger, and to protect health and ecosystems. Chapter 3 findings (see Section 3.5.2.1) suggest increasing Reasons for Concern from moderate to high at a warming of 1.1° to 1.6°C, including for indigenous people and their livelihoods, and ecosystems in the Arctic (O'Neill et al., 2017b). In 2050, based on the Hadley Centre Climate Prediction Model 3 (HadCM3) and the Special Report on Emission Scenarios A1b scenario (roughly comparable to 1.5°C warming), 450 million more flood-prone people would be exposed to doubling in flood frequency, and global flood risk would increase substantially (Arnell and Gosling, 2016). For droughts, poor people are expected to be more exposed (85% in population terms) in a warming scenario greater than 1.5°C for several countries in Asia and southern and western

Africa (Winsemius et al., 2018). In urban Africa, a 1.5°C warming could expose many households to water poverty and increased flooding (Pelling et al., 2018). At 1.5°C warming, fisheries-dependent and coastal livelihoods, of often disadvantaged populations, would suffer from the loss of coral reefs (see Chapter 3, Box 3.4).

Global heat stress is projected to increase in a 1.5°C warmer world, and by 2030, compared to 1961–1990, climate change could be responsible for additional annual deaths of 38,000 people from heat stress, particularly among the elderly, and 48,000 from diarrhoea, 60,000 from malaria, and 95,000 from childhood undernutrition (WHO, 2014). Each 1°C increase could reduce work productivity by 1 to 3% for people working outdoors or without air conditioning, typically the poorer segments of the workforce (Park et al., 2015).

The regional variation in the 'warming experience at 1.5°C' (see Chapter 1, Section 1.3.1) is large (see Chapter 3, Section 3.3.2). Declines in crop yields are widely reported for Africa (60% of observations), with serious consequences for subsistence and rain-fed agriculture and food security (Savo et al., 2016). In Bangladesh, by 2050, damages and losses are expected for poor households dependent on freshwater fish stocks due to lack of mobility, limited access to land and strong reliance on local ecosystems (Dasgupta et al., 2017). Small Island Developing States (SIDS) are expected to experience challenging conditions at 1.5°C warming due to increased risk of internal migration and displacement and limits to adaptation (see Chapter 3, Box 3.5, Cross-Chapter Box 12 in this chapter). An anticipated decline of marine fisheries of 3 million metric tonnes per degree warming would have serious regional impacts for the Indo-Pacific region and the Arctic (Cheung et al., 2016).

5.2.2 Avoided Impacts of 1.5°C versus 2°C Warming for Poverty and Inequality

Avoided impacts between 1.5°C and 2°C warming are expected to have significant positive implications for sustainable development, and reducing poverty and inequality. Using the SSPs (see Chapter 1, Cross-Chapter Box 1 in Chapter 1, Section 5.5.2), Byers et al. (2018) model the number of people exposed to multi-sector climate risks and vulnerable to poverty (income < \$10/day), comparing 2°C and 1.5°C; the respective declines are from 86 million to 24 million for SSP1 (sustainability), from 498 million to 286 million for SSP2 (middle of the road), and from 1220 million to 763 million for SSP3 (regional rivalry), which suggests overall 62–457 million fewer people exposed and vulnerable at 1.5°C warming. Across the SSPs, the largest populations exposed and vulnerable are in South Asia (Byers et al., 2018). The avoided impacts on poverty at 1.5°C relative to 2°C are projected to depend at least as much or more on development scenarios than on warming (Wiebe et al., 2015; Hallegatte and Rozenberg, 2017).

Limiting warming to 1.5°C is expected to reduce the number of people exposed to hunger, water stress and disease in Africa (Clements, 2009). It is also expected to limit the number of poor people exposed to floods and droughts at higher degrees of warming, especially in African and Asian countries (Winsemius et al., 2018). Challenges for poor populations – relating to food and water security, clean energy

access and environmental well-being – are projected to be less at 1.5°C, particularly for vulnerable people in Africa and Asia (Byers et al., 2018). The overall projected socio-economic losses compared to the present day are less at 1.5°C (8% loss of gross domestic product per capita) compared to 2°C (13%), with lower-income countries projected to experience greater losses, which may increase economic inequality between countries (Pretis et al., 2018).

5.2.3 Risks from 1.5°C versus 2°C Global Warming and the Sustainable Development Goals

The risks that can be avoided by limiting global warming to 1.5°C rather than 2°C have many complex implications for sustainable development (ICSU, 2017; Gomez-Echeverri, 2018). There is *high confidence* that constraining warming to 1.5°C rather than 2°C would reduce risks for unique and threatened ecosystems, safeguarding the services they provide for livelihoods and sustainable development and making adaptation much easier (O'Neill et al., 2017b), particularly in Central America, the Amazon, South Africa and Australia (Schleussner et al., 2016; O'Neill et al., 2017b; Reyer et al., 2017b; Bathiany et al., 2018).

In places that already bear disproportionate economic and social challenges to their sustainable development, people will face lower risks at 1.5°C compared to 2°C. These include North Africa and the Levant (less water scarcity), West Africa (less crop loss), South America and Southeast Asia (less intense heat), and many other coastal nations and island states (lower sea level rise, less coral reef loss) (Schleussner et al., 2016; Betts et al., 2018). The risks for food, water and ecosystems, particularly in subtropical regions such as Central America and countries such as South Africa and Australia, are expected to be lower at 1.5°C than at 2°C warming (Schleussner et al., 2016). Fewer people would be exposed to droughts and

heat waves and the associated health impacts in countries such as Australia and India (King et al., 2017; Mishra et al., 2017).

Limiting warming to 1.5°C would make it markedly easier to achieve the SDGs for poverty eradication, water access, safe cities, food security, healthy lives and inclusive economic growth, and would help to protect terrestrial ecosystems and biodiversity (*medium evidence, high agreement*) (Table 5.2 available at the end of the chapter). For example, limiting species loss and expanding climate refugia will make it easier to achieve SDG 15 (see Chapter 3, Section 3.4.3). One indication of how lower temperatures benefit the SDGs is to compare the impacts of Representative Concentration Pathway (RCP) 4.5 (lower emissions) and RCP8.5 (higher emissions) on the SDGs (Ansuategi et al., 2015). A low emissions pathway allows for greater success in achieving SDGs for reducing poverty and hunger, providing access to clean energy, reducing inequality, ensuring education for all and making cities more sustainable. Even at lower emissions, a medium risk of failure exists to meet goals for water and sanitation, and marine and terrestrial ecosystems.

Action on climate change (SDG 13), including slowing the rate of warming, would help reach the goals for water, energy, food and land (SDGs 6, 7, 2 and 15) (Obersteiner et al., 2016; ICSU, 2017) and contribute to poverty eradication (SDG 1) (Byers et al., 2018). Although the literature that connects 1.5°C to the SDGs is limited, a pathway that stabilizes warming at 1.5°C by the end of the century is expected to increase the chances of achieving the SDGs by 2030, with greater potential to eradicate poverty, reduce inequality and foster equity (*limited evidence, medium agreement*). There are no studies on overshoot and dimensions of sustainable development, although literature on 4°C of warming suggests the impacts would be severe (Reyer et al., 2017b).

Table 5.1 | Sustainable development implications of avoided impacts between 1.5°C and 2°C global warming.

Impacts	Chapter 3 Section	1.5°C	2°C	Sustainable Development Goals (SDGs) More Easily Achieved when Limiting Warming to 1.5°C
Water scarcity	3.4.2.1	4% more people exposed to water stress	8% more people exposed to water stress, with 184–270 million people more exposed	SDG 6 water availability for all
	Table 3.4	496 (range 103–1159) million people exposed and vulnerable to water stress	586 (range 115–1347) million people exposed and vulnerable to water stress	
Ecosystems	3.4.3, Table 3.4	Around 7% of land area experiences biome shifts	Around 13% (range 8–20%) of land area experiences biome shifts	SDG 15 to protect terrestrial ecosystems and halt biodiversity loss
	Box 3.5	70–90% of coral reefs at risk from bleaching	99% of coral reefs at risk from bleaching	
Coastal cities	3.4.5.1	31–69 million people exposed to coastal flooding	32–79 million exposed to coastal flooding	SDG 11 to make cities and human settlements safe and resilient
	3.4.5.2	Fewer cities and coasts exposed to sea level rise and extreme events	More people and cities exposed to flooding	
Food systems	3.4.6, Box 3.1	Significant declines in crop yields avoided, some yields may increase	Average crop yields decline	SDG 2 to end hunger and achieve food security
	Table 3.4	32–36 million people exposed to lower yields	330–396 million people exposed to lower yields	
Health	3.4.5.1	Lower risk of temperature-related morbidity and smaller mosquito range	Higher risks of temperature-related morbidity and mortality and larger geographic range of mosquitoes	SDG 3 to ensure healthy lives for all
	3.4.5.2	3546–4508 million people exposed to heat waves	5417–6710 million people exposed to heat waves	

Cross-Chapter Box 12 | Residual Risks, Limits to Adaptation and Loss and Damage

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Introduction

Residual climate-related risks, limits to adaptation, and loss and damage (see Glossary) are increasingly assessed in the scientific literature (van der Geest and Warner, 2015; Boyd et al., 2017; Mechler et al., 2019). The AR5 (IPCC, 2013; Oppenheimer et al., 2014) documented impacts that have been detected and attributed to climate change, projected increasing climate-related risks with continued global warming, and recognized barriers and limits to adaptation. It recognized that adaptation is constrained by biophysical, institutional, financial, social and cultural factors, and that the interaction of these factors with climate change can lead to soft adaptation limits (adaptive actions currently not available) and hard adaptation limits (adaptive actions appear infeasible leading to unavoidable impacts) (Klein et al., 2014).

Loss and damage: concepts and perspectives

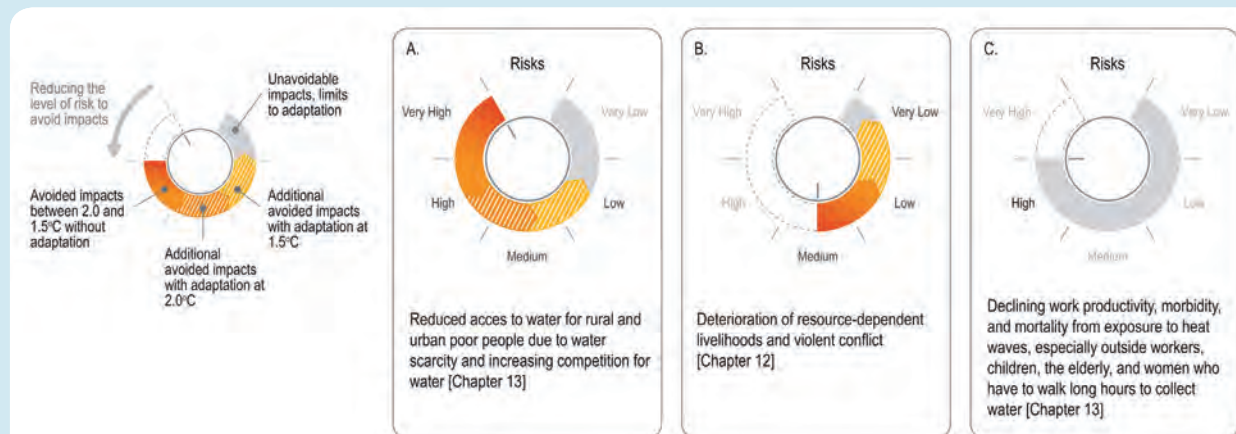
'Loss and Damage' (L&D) has been discussed in international climate negotiations for three decades (INC, 1991; Calliari, 2016; Vanhala and Hestbaek, 2016). A work programme on L&D was established as part of the Cancun Adaptation Framework in 2010 supporting developing countries particularly vulnerable to climate change impacts (UNFCCC, 2011a). In 2013, the Conference of the Parties (COP) 19 established the Warsaw International Mechanism for Loss and Damage (WIM) as a formal part of the United Nations Framework Convention on Climate Change (UNFCCC) architecture (UNFCCC, 2014). It acknowledges that L&D 'includes, and in some cases involves more than, that which can be reduced by adaptation' (UNFCCC, 2014). The Paris Agreement recognized 'the importance of averting, minimizing and addressing loss and damage associated with the adverse effects of climate change' through Article 8 (UNFCCC, 2015).

There is no one definition of L&D in climate policy, and analysis of policy documents and stakeholder views has demonstrated ambiguity (Vanhala and Hestbaek, 2016; Boyd et al., 2017). UNFCCC documents suggest that L&D is associated with adverse impacts of climate change on human and natural systems, including impacts from extreme events and slow-onset processes (UNFCCC, 2011b, 2014, 2015). Some documents focus on impacts in developing or particularly vulnerable countries (UNFCCC, 2011b, 2014). They refer to economic (loss of assets and crops) and non-economic (biodiversity, culture, health) impacts, the latter also being an action area under the WIM workplan, and irreversible and permanent loss and damage. Lack of clarity of what the term addresses (avoidance through adaptation and mitigation, unavoidable losses, climate risk management, existential risk) was expressed among stakeholders, with further disagreement ensuing about what constitutes anthropogenic climate change versus natural climate variability (Boyd et al., 2017).

Limits to adaptation and residual risks

The AR5 described adaptation limits as points beyond which actors' objectives are compromised by intolerable risks threatening key objectives such as good health or broad levels of well-being, thus requiring transformative adaptation for overcoming soft limits (see Chapter 4, Sections 4.2.2.3, 4.5.3 and Cross-Chapter Box 9, Section 5.3.1) (Dow et al., 2013; Klein et al., 2014). The AR5 WGII risk tables, based on expert judgment, depicted the potential for, and the limits of, additional adaptation to reduce risk. Near-term (2030–2040) risks can be used as a proxy for 1.5°C warming by the end of the century and compared to longer-term (2080–2100) risks associated with an approximate 2°C warming. Building on the AR5 risk approach, Cross-Chapter Box 12, Figure 1 provides a stylised application example to poverty and inequality.

Cross-Chapter Box 12 (continued)



Cross-Chapter Box 12, Figure 1 | Stylized reduced risk levels due to avoided impacts between 2°C and 1.5°C warming (in solid red-orange), additional avoided impacts with adaptation under 2°C (striped orange) and under 1.5°C (striped yellow), and unavoidable impacts (losses) with no or very limited potential for adaptation (grey), extracted from the AR5 WGII risk tables (Field et al., 2014), and underlying chapters by Adger et al. (2014) and Olsson et al. (2014). For some systems and sectors (A), achieving 1.5°C could reduce risks to low (with adaptation) from very high (without adaptation) and high (with adaptation) under 2°C. For other areas (C), no or very limited adaptation potential is anticipated, suggesting limits, with the same risks for 1.5°C and 2°C. Other risks are projected to be medium under 2°C with further potential for reduction, especially with adaptation, to very low levels (B).

Limits to adaptation, residual risks, and losses in a 1.5°C warmer world

The literature on risks at 1.5°C (versus 2°C and more) and potentials for adaptation remains limited, particularly for specific regions, sectors, and vulnerable and disadvantaged populations. Adaptation potential at 1.5°C and 2°C is rarely assessed explicitly, making an assessment of residual risk challenging. Substantial progress has been made since the AR5 to assess which climate change impacts on natural and human systems can be attributed to anthropogenic emissions (Hansen and Stone, 2016) and to examine the influence of anthropogenic emissions on extreme weather events (NASEM, 2016), and on consequent impacts on human life (Mitchell et al., 2016), but less so on monetary losses and risks (Schaller et al., 2016). There has also been some limited research to examine local-level limits to adaptation (Warner and Geest, 2013; Filho and Nalau, 2018). What constitutes losses and damages is context-dependent and often requires place-based research into what people value and consider worth protecting (Barnett et al., 2016; Tschakert et al., 2017). Yet assessments of non-material and intangible losses are particularly challenging, such as loss of sense of place, belonging, identity, and damage to emotional and mental well-being (Serdeczny et al., 2017; Wewerinke-Singh, 2018a). Warming of 1.5°C is not considered 'safe' for most nations, communities, ecosystems and sectors, and poses significant risks to natural and human systems as compared to the current warming of 1°C (high confidence) (see Chapter 3, Section 3.4, Box 3.4, Box 3.5, Table 3.5, Cross-Chapter Box 6 in Chapter 3). Table 5.2, drawing on findings from Chapters 3, 4 and 5, presents examples of soft and hard limits in natural and human systems in the context of 1.5°C and 2°C of warming.

Cross-Chapter Box 12, Table 1 | Soft and hard adaptation limits in the context of 1.5°C and 2°C of global warming.

System/Region	Example	Soft Limit	Hard Limit
Coral reefs	Loss of 70–90% of tropical coral reefs by mid-century under 1.5°C scenario (total loss under 2°C scenario) (see Chapter 3, Sections 3.4.4 and 3.5.2.1, Box 3.4)		✓
Biodiversity	6% of insects, 8% of plants and 4% of vertebrates lose over 50% of the climatically determined geographic range at 1.5°C (18% of insects, 16% of plants and 8% of vertebrates at 2°C) (see Chapter 3, Section 3.4.3.3)		✓
Poverty	24–357 million people exposed to multi-sector climate risks and vulnerable to poverty at 1.5°C (86–1220 million at 2°C) (see Section 5.2.2)	✓	
Human health	Twice as many megacities exposed to heat stress at 1.5°C compared to present, potentially exposing 350 million additional people to deadly heat wave conditions by 2050 (see Chapter 3, Section 3.4.8)	✓	✓
Coastal livelihoods	Large-scale changes in oceanic systems (temperature and acidification) inflict damage and losses to livelihoods, income, cultural identity and health for coastal-dependent communities at 1.5°C (potential higher losses at 2°C) (see Chapter 3, Sections 3.4.4, 3.4.5, 3.4.6.3, Box 3.4, Box 3.5, Cross-Chapter Box 6, Chapter 4, Section 4.3.5; Section 5.2.3)	✓	✓
Small Island Developing States	Sea level rise and increased wave run up combined with increased aridity and decreased freshwater availability at 1.5°C warming potentially leaving several atoll islands uninhabitable (see Chapter 3, Sections 3.4.3, 3.4.5, Box 3.5, Chapter 4, Cross-Chapter Box 9)		✓

*Cross-Chapter Box 12 (continued)***Approaches and policy options to address residual risk and loss and damage**

Conceptual and applied work since the AR5 has highlighted the synergies and differences with adaptation and disaster risk reduction policies (van der Geest and Warner, 2015; Thomas and Benjamin, 2017), suggesting more integration of existing mechanisms, yet careful consideration is advised for slow-onset and potentially irreversible impacts and risk (Mechler and Schinko, 2016). Scholarship on justice and equity has provided insight on compensatory, distributive and procedural equity considerations for policy and practice to address loss and damage (Roser et al., 2015; Wallimann-Helmer, 2015; Huggel et al., 2016). A growing body of legal literature considers the role of litigation in preventing and addressing loss and damage and finds that litigation risks for governments and business are bound to increase with improved understanding of impacts and risks as climate science evolves (high confidence) (Mayer, 2016; Banda and Fulton, 2017; Marjanac and Patton, 2018; Wewerinke-Singh, 2018b). Policy proposals include international support for experienced losses and damages (Crosland et al., 2016; Page and Heyward, 2017), addressing climate displacement, donor-supported implementation of regional public insurance systems (Surminski et al., 2016) and new global governance systems under the UNFCCC (Biermann and Boas, 2017).

5.3 Climate Adaptation and Sustainable Development

Adaptation will be extremely important in a 1.5°C warmer world since substantial impacts will be felt in every region (*high confidence*) (Chapter 3, Section 3.3), even if adaptation needs will be lower than in a 2°C warmer world (see Chapter 4, Sections 4.3.1 to 4.3.5, 4.5.3, Cross-Chapter Box 10 in Chapter 4). Climate adaptation options comprise structural, physical, institutional and social responses, with their effectiveness depending largely on governance (see Glossary), political will, adaptive capacities and availability of finance (see Chapter 4, Sections 4.4.1 to 4.4.5) (Betzold and Weiler, 2017; Sonwa et al., 2017; Sovacool et al., 2017). Even though the literature is scarce on the expected impacts of future adaptation measures on sustainable development specific to warming experiences of 1.5°C, this section assesses available literature on how (i) prioritising sustainable development enhances or impedes climate adaptation efforts (Section 5.3.1); (ii) climate adaptation measures impact sustainable development and the SDGs in positive (synergies) or negative (trade-offs) ways (Section 5.3.2); and (iii) adaptation pathways towards a 1.5°C warmer world affect sustainable development, poverty and inequalities (Section 5.3.3). The section builds on Chapter 4 (see Section 4.3.5) regarding available adaptation options to reduce climate vulnerability and build resilience (see Glossary) in the context of 1.5°C-compatible trajectories, with emphasis on sustainable development implications.

5.3.1 Sustainable Development in Support of Climate Adaptation

Making sustainable development a priority, and meeting the SDGs, is consistent with efforts to adapt to climate change (*very high confidence*). Sustainable development is effective in building adaptive capacity if it addresses poverty and inequalities, social and economic exclusion, and inadequate institutional capacities (Noble et al., 2014; Abel et al., 2016; Colloff et al., 2017). Four ways in which sustainable development leads to effective adaptation are described below.

First, sustainable development enables transformational adaptation (see Chapter 4, Section 4.2.2.2) when an integrated approach is

adopted, with inclusive, transparent decision-making, rather than addressing current vulnerabilities as stand-alone climate problems (Mathur et al., 2014; Arthursen and Baum, 2015; Shackleton et al., 2015; Lemos et al., 2016; Antwi-Agyei et al., 2017b). Ending poverty in its multiple dimensions (SDG 1) is often a highly effective form of climate adaptation (Fankhauser and McDermott, 2014; Leichenko and Silva, 2014; Hallegatte and Rozenberg, 2017). However, ending poverty is not sufficient, and the positive outcome as an adaptation strategy depends on whether increased household wealth is actually directed towards risk reduction and management strategies (Nelson et al., 2016), as shown in urban municipalities (Colenbrander et al., 2017; Rasch, 2017) and agrarian communities (Hashemi et al., 2017), and whether finance for adaptation is made available (Section 5.6.1).

Second, local participation is effective when wider socio-economic barriers are addressed via multiscale planning (McCubbin et al., 2015; Nyantakyi-Frimpong and Bezner-Kerr, 2015; Toole et al., 2016). This is the case, for instance, when national education efforts (SDG 4) (Muttarak and Lutz, 2014; Striessnig and Loichinger, 2015) and indigenous knowledge (Nkomwa et al., 2014; Pandey and Kumar, 2018) enhance information sharing, which also builds resilience (Santos et al., 2016; Martinez-Baron et al., 2018) and reduces risks for maladaptation (Antwi-Agyei et al., 2018; Gajjar et al., 2018).

Third, development promotes transformational adaptation when addressing social inequalities (Section 5.5.3, 5.6.4), as in SDGs 4, 5, 16 and 17 (O'Brien, 2016; O'Brien, 2017). For example, SDG 5 supports measures that reduce women's vulnerabilities and allow women to benefit from adaptation (Antwi-Agyei et al., 2015; Van Aelst and Holvoet, 2016; Cohen, 2017). Mobilization of climate finance, carbon taxation and environmentally motivated subsidies can reduce inequalities (SDG 10), advance climate mitigation and adaptation (Chancel and Picketty, 2015), and be conducive to strengthening and enabling environments for resilience building (Nhamo, 2016; Halonen et al., 2017).

Fourth, when sustainable development promotes livelihood security, it enhances the adaptive capacities of vulnerable communities and households. Examples include SDG 11 supporting adaptation in cities

to reduce harm from disasters (Kelman, 2017; Parnell, 2017); access to water and sanitation (SDG 6) with strong institutions (SDG 16) (Rasul and Sharma, 2016); SDG 2 and its targets that promote adaptation in agricultural and food systems (Lipper et al., 2014); and targets for SDG 3 such as reducing infectious diseases and providing health cover are consistent with health-related adaptation (ICSU, 2017; Gomez-Echeverri, 2018).

Sustainable development has the potential to significantly reduce systemic vulnerability, enhance adaptive capacity and promote livelihood security for poor and disadvantaged populations (*high confidence*). Transformational adaptation (see Chapter 4, Sections 4.2.2.2 and 4.5.3) would require development that takes into consideration multidimensional poverty and entrenched inequalities, local cultural specificities and local knowledge in decision-making, thereby making it easier to achieve the SDGs in a 1.5°C warmer world (*medium evidence, high agreement*).

5.3.2 Synergies and Trade-Offs between Adaptation Options and Sustainable Development

There are short-, medium-, and long-term positive impacts (synergies) and negative impacts (trade-offs) between the dual goals of keeping temperatures below 1.5°C global warming and achieving sustainable development. The extent of synergies between development and adaptation goals will vary by the development process adopted for a particular SDG and underlying vulnerability contexts (*medium evidence, high agreement*). Overall, the impacts of adaptation on sustainable development, poverty eradication and reducing inequalities in general, and the SDGs specifically, are expected to be largely positive, given that the inherent purpose of adaptation is to lower risks. Building on Chapter 4 (see Section 4.3.5), this section examines synergies and trade-offs between adaptation and sustainable development for some key sectors and approaches.

Agricultural adaptation: The most direct synergy is between SDG 2 (zero hunger) and adaptation in cropping, livestock and food systems, designed to maintain or increase production (Lipper et al., 2014; Rockström et al., 2017). Farmers with effective adaptation strategies tend to enjoy higher food security and experience lower levels of poverty (FAO, 2015; Douxchamps et al., 2016; Ali and Erenstein, 2017). Vermeulen et al. (2016) report strong positive returns on investment across the world from agricultural adaptation with side benefits for environment and economic well-being. Well-adapted agricultural systems contribute to safe drinking water, health, biodiversity and equity goals (DeClerck et al., 2016; Myers et al., 2017). Climate-smart agriculture has synergies with food security, though it can be biased towards technological solutions, may not be gender sensitive, and can create specific challenges for institutional and distributional aspects (Lipper et al., 2014; Arakelyan et al., 2017; Taylor, 2017).

At the same time, adaptation options increase risks for human health, oceans and access to water if fertiliser and pesticides are used without regulation or when irrigation reduces water availability for other purposes (Shackleton et al., 2015; Campbell et al., 2016). When agricultural insurance and climate services overlook the poor, inequality may rise (Dinku et al., 2014; Carr and Owusu-Daaku, 2015; Georgeson

et al., 2017a; Carr and Onzere, 2018). Agricultural adaptation measures may increase workloads, especially for women, while changes in crop mix can result in loss of income or culturally inappropriate food (Carr and Thompson, 2014; Thompson-Hall et al., 2016; Bryan et al., 2017), and they may benefit farmers with more land to the detriment of land-poor farmers, as seen in the Mekong River Basin (see Chapter 3, Cross-Chapter Box 6 in Chapter 3).

Adaptation to protect human health: Adaptation options in the health sector are expected to reduce morbidity and mortality (Arbuthnott et al., 2016; Ebi and Otmani del Barrio, 2017). Heat-early-warning systems help lower injuries, illnesses and deaths (Hess and Ebi, 2016), with positive impacts for SDG 3. Institutions better equipped to share information, indicators for detecting climate-sensitive diseases, improved provision of basic health care services and coordination with other sectors also improve risk management, thus reducing adverse health outcomes (Dasgupta et al., 2016; Dovie et al., 2017). Effective adaptation creates synergies via basic public health measures (K.R. Smith et al., 2014; Dasgupta, 2016) and health infrastructure protected from extreme weather events (Watts et al., 2015). Yet trade-offs can occur when adaptation in one sector leads to negative impacts in another sector. Examples include the creation of urban wetlands through flood control measures which can breed mosquitoes, and migration eroding physical and mental well-being, hence adversely affecting SDG 3 (K.R. Smith et al., 2014; Watts et al., 2015). Similarly, increased use of air conditioning enhances resilience to heat stress (Petkova et al., 2017), yet it can result in higher energy consumption, undermining SDG 13.

Coastal adaptation: Adaptation to sea level rise remains essential in coastal areas even under a climate stabilization scenario of 1.5°C (Nicholls et al., 2018). Coastal adaptation to restore ecosystems (for instance by planting mangrove forests) supports SDGs for enhancing life and livelihoods on land and oceans (see Chapter 4, Sections 4.3.2.3). Synergistic outcomes between development and relocation of coastal communities are enhanced by participatory decision-making and settlement designs that promote equity and sustainability (van der Voorn et al., 2017). Limits to coastal adaptation may rise, for instance in low-lying islands in the Pacific, Caribbean and Indian Ocean, with attendant implications for loss and damage (see Chapter 3 Box 3.5, Chapter 4, Cross-Chapter Box 9 in Chapter 4, Cross-Chapter Box 12 in Chapter 5, Box 5.3).

Migration as adaptation: Migration has been used in various contexts to protect livelihoods from challenges related to climate change (Marsh, 2015; Jha et al., 2017), including through remittances (Betzold and Weiler, 2017). Synergies between migration and the achievement of sustainable development depend on adaptive measures and conditions in both sending and receiving regions (Fatima et al., 2014; McNamara, 2015; Entzinger and Scholten, 2016; Ober and Sakdapolrak, 2017; Schwan and Yu, 2017). Adverse developmental impacts arise when vulnerable women or the elderly are left behind or if migration is culturally disruptive (Wilkinson et al., 2016; Albert et al., 2017; Islam and Shamsuddoha, 2017).

Ecosystem-based adaptation: Ecosystem-based adaptation (EBA) can offer synergies with sustainable development (Morita and Matsumoto,

2015; Ojea, 2015; Szabo et al., 2015; Brink et al., 2016; Butt et al., 2016; Conservation International, 2016; Huq et al., 2017), although assessments remain difficult (see Chapter 4, Section 4.3.2.2) (Doswald et al., 2014). Examples include mangrove restoration reducing coastal vulnerability, protecting marine and terrestrial ecosystems, and increasing local food security, as well as watershed management reducing flood risks and improving water quality (Chong, 2014). In drylands, EBA practices, combined with community-based adaptation, have shown how to link adaptation with mitigation to improve livelihood conditions of poor farmers (Box 5.1). Synergistic developmental outcomes arise where EBA is cost effective, inclusive of indigenous and local knowledge and easily accessible by the poor (Ojea, 2015; Daigneault et al., 2016; Estrella et al., 2016). Payment for ecosystem services can provide incentives to land owners and natural resource managers to preserve environmental services with synergies with SDGs 1 and 13 (Arriagada et al., 2015), when implementation challenges are overcome (Calvet-Mir et al., 2015; Wegner, 2016; Chan et al., 2017). Trade-offs include loss of other economic land use types, tension between biodiversity and adaptation priorities, and conflicts over governance (Wamsler et al., 2014; Ojea, 2015).

Community-based adaptation: Community-based adaptation (CBA) (see Chapter 4, Sections 4.3.3.2) enhances resilience and sustainability of adaptation plans (Ford et al., 2016; Fernandes-Jesus et al., 2017; Grantham and Rudd, 2017; Gustafson et al., 2017). Yet negative impacts occur if it fails to fairly represent vulnerable populations and to foster long-term social resilience (Ensor, 2016; Taylor Aiken et al., 2017). Mainstreaming CBA into planning and decision-making enables the attainment of SDGs 5, 10 and 16 (Archer et al., 2014; Reid and Huq, 2014; Vardakoulis and Nicholles, 2014; Cutter, 2016; Kim et al., 2017). Incorporating multiple forms of indigenous and local knowledge is an important element of CBA, as shown for instance in the Arctic region (see Chapter 4, Section 4.3.5.5, Box 4.3, Cross-Chapter Box 9) (Apgar et al., 2015; Armitage, 2015; Pearce et al., 2015; Chief et al., 2016; Cobbinah and Anane, 2016; Ford et al., 2016). Indigenous and local knowledge can be synergistic with achieving SDGs 2, 6 and 10 (Ayers et al., 2014; Lasage et al., 2015; Regmi and Star, 2015; Berner et al., 2016; Chief et al., 2016; Murtinho, 2016; Reid, 2016).

There are clear synergies between adaptation options and several SDGs, such as poverty eradication, elimination of hunger, clean water and health (*robust evidence, high agreement*), as well-integrated adaptation supports sustainable development (Eakin et al., 2014; Weisser et al., 2014; Adam, 2015; Smucker et al., 2015). Substantial synergies are observed in the agricultural and health sectors, and in ecosystem-based adaptations. However, particular adaptation strategies can lead to adverse consequences for developmental outcomes (*medium evidence, high agreement*). Adaptation strategies that advance one SDG can result in trade-offs with other SDGs; for instance, agricultural adaptation to enhance food security (SDG 2) causing negative impacts for health, equality and healthy ecosystems (SDGs 3, 5, 6, 10, 14 and 15), and resilience to heat stress increasing energy consumption (SDGs 3 and 7) and high-cost adaptation in resource-constrained contexts (*medium evidence, medium agreement*).

5.3.3 Adaptation Pathways towards a 1.5°C Warmer World and Implications for Inequalities

In a 1.5°C warmer world, adaptation measures and options would need to be intensified, accelerated and scaled up. This entails not only the right 'mix' of options (asking 'right for whom and for what?') but also a forward-looking understanding of dynamic trajectories, that is adaptation pathways (see Chapter 1, Cross-Chapter Box 1 in Chapter 1), best understood as decision-making processes over sets of potential action sequenced over time (Câmpeanu and Fazey, 2014; Wise et al., 2014). Given the scarcity of literature on adaptation pathways that navigate place-specific warming experiences at 1.5°C, this section presents insights into current local decision-making for adaptation futures. This grounded evidence shows that choices between possible pathways, at different scales and for different groups of people, are shaped by uneven power structures and historical legacies that create their own, often unforeseen change (Fazey et al., 2016; Bosomworth et al., 2017; Lin et al., 2017; Murphy et al., 2017; Pelling et al., 2018).

Pursuing a place-specific adaptation pathway approach towards a 1.5°C warmer world harbours the potential for significant positive outcomes, with synergies for well-being possibilities to 'leap-frog the SDGs' (J.R.A. Butler et al., 2016), in countries at all levels of development (*medium evidence, high agreement*). It allows for identifying local, socially salient tipping points before they are crossed, based on what people value and trade-offs that are acceptable to them (Barnett et al., 2014, 2016; Gorddard et al., 2016; Tschakert et al., 2017). Yet evidence also reveals adverse impacts that reinforce rather than reduce existing social inequalities and hence may lead to poverty traps (*medium evidence, high agreement*) (Nagoda, 2015; Warner et al., 2015; Barnett et al., 2016; J.R.A. Butler et al., 2016; Godfrey-Wood and Naess, 2016; Pelling et al., 2016; Albert et al., 2017; Murphy et al., 2017).

Past development trajectories as well as transformational adaptation plans can constrain adaptation futures by reinforcing dominant political-economic structures and processes, and narrowing option spaces; this leads to maladaptive pathways that preclude alternative, locally relevant and sustainable development initiatives and increase vulnerabilities (Warner and Kuzdas, 2017; Gajjar et al., 2018). Such dominant pathways tend to validate the practices, visions and values of existing governance regimes and powerful members of a community while devaluing those of less privileged stakeholders. Examples from Romania, the Solomon Islands and Australia illustrate such pathway dynamics in which individual economic gains and prosperity matter more than community cohesion and solidarity; this discourages innovation, exacerbates inequalities and further erodes adaptive capacities of the most vulnerable (Davies et al., 2014; Fazey et al., 2016; Bosomworth et al., 2017). In the city of London, United Kingdom, the dominant adaptation and disaster risk management pathway promotes resilience that emphasizes self-reliance; yet it intensifies the burden on low-income citizens, the elderly, migrants and others unable to afford flood insurance or protect themselves against heat waves (Pelling et al., 2016). Adaptation pathways in the Bolivian Altiplano have transformed subsistence farmers into world-leading quinoa producers, but loss of social cohesion and traditional values, dispossession and loss of ecosystem services now constitute undesirable trade-offs (Chelleri et al., 2016).

A narrow view of adaptation decision-making, for example focused on technical solutions, tends to crowd out more participatory processes (Lawrence and Haasnoot, 2017; Lin et al., 2017), obscures contested values and reinforces power asymmetries (Bosomworth et al., 2017; Singh, 2018). A situated and context-specific understanding of adaptation pathways that galvanizes diverse knowledge, values and joint initiatives helps to overcome dominant path dependencies, avoid trade-offs that intensify inequities and challenge policies detached

from place (Fincher et al., 2014; Wyborn et al., 2015; Murphy et al., 2017; Gajjar et al., 2018). These insights suggest that adaptation pathway approaches to prepare for 1.5°C warmer futures would be difficult to achieve without considerations for inclusiveness, place-specific trade-off deliberations, redistributive measures and procedural justice mechanisms to facilitate equitable transformation (*medium evidence, high agreement*).

Box 5.1 | Ecosystem- and Community-Based Practices in Drylands

Drylands face severe challenges in building climate resilience (Fuller and Lain, 2017), yet small-scale farmers can play a crucial role as agents of change through ecosystem- and community-based practices that combine adaptation, mitigation and sustainable development.

Farmer managed natural regeneration (FMNR) of trees in cropland is practised in 18 countries across sub-Saharan Africa, Southeast Asia, Timor-Leste, India and Haiti and has, for example, permitted the restoration of over five million hectares of land in the Sahel (Niang et al., 2014; Bado et al., 2016). In Ethiopia, the Managing Environmental Resources to Enable Transitions programme, which entails community-based watershed rehabilitation in rural landscapes, supported around 648,000 people, resulting in the rehabilitation of 25,400,000 hectares of land in 72 severely food-insecure districts across Ethiopia between 2012 and 2015 (Gebrehaweria et al., 2016). In India, local farmers have benefitted from watershed programmes across different agro-ecological regions (Singh et al., 2014; Datta, 2015).

These low-cost, flexible community-based practices represent low-regrets adaptation and mitigation strategies. These strategies often contribute to strengthened ecosystem resilience and biodiversity, increased agricultural productivity and food security, reduced household poverty and drudgery for women, and enhanced agency and social capital (Niang et al., 2014; Francis et al., 2015; Kassie et al., 2015; Mbow et al., 2015; Reij and Winterbottom, 2015; Weston et al., 2015; Bado et al., 2016; Dumont et al., 2017). Small check dams in dryland areas and conservation agriculture can significantly increase agricultural output (Kumar et al., 2014; Agoramoorthy and Hsu, 2016; Pradhan et al., 2018). Mitigation benefits have also been quantified (Weston et al., 2015); for example, FMNR of more than five million hectares in Niger has sequestered 25–30 Mtonnes of carbon over 30 years (Stevens et al., 2014).

However, several constraints hinder scaling-up efforts: inadequate attention to the socio-technical processes of innovation (Grist et al., 2017; Scoones et al., 2017), difficulties in measuring the benefits of an innovation (Coe et al., 2017), farmers' inability to deal with long-term climate risk (Singh et al., 2017), and difficulties for matching practices with agro-ecological conditions and complementary modern inputs (Kassie et al., 2015). Key conditions to overcome these challenges include: developing agroforestry value chains and markets (Reij and Winterbottom, 2015) and adaptive planning and management (Gray et al., 2016). Others include inclusive processes giving greater voice to women and marginalized groups (MRFCJ, 2015a; UN Women and MRFCJ, 2016; Dumont et al., 2017), strengthening community land and forest rights (Stevens et al., 2014; Vermeulen et al., 2016), and co-learning among communities of practice at different scales (Coe et al., 2014; Reij and Winterbottom, 2015; Sinclair, 2016; Binam et al., 2017; Dumont et al., 2017; Epule et al., 2017).

5.4 Mitigation and Sustainable Development

The AR5 WGIII examined the potential of various mitigation options for specific sectors (energy supply, industry, buildings, transport, and agriculture, forestry, and other land use; AFOLU); it provided a narrative of dimensions of sustainable development and equity as a framing for evaluating climate responses and policies, respectively, in Chapters 4, 7, 8, 9, 10 and 11 (IPCC, 2014a). This section builds on the analyses of Chapters 2 and 4 of this report to re-assess mitigation and sustainable development in the context of 1.5°C global warming as well as the SDGs.

5.4.1 Synergies and Trade-Offs between Mitigation Options and Sustainable Development

Adopting stringent climate mitigation options can generate multiple positive non-climate benefits that have the potential to reduce the costs of achieving sustainable development (IPCC, 2014b; Ürgen-Vorsatz et al., 2014, 2016; Schaeffer et al., 2015; von Stechow et al., 2015). Understanding the positive impacts (synergies) but also the negative impacts (trade-offs) is key for selecting mitigation options and policy choices that maximize the synergies between mitigation and developmental actions (Hildingsson and Johansson, 2015; Nilsson

et al., 2016; Delponte et al., 2017; van Vuuren et al., 2017b; McCollum et al., 2018b). Aligning mitigation response options to sustainable development objectives can ensure public acceptance (IPCC, 2014a), encourage faster action (Lechtenboehmer and Knoop, 2017) and support the design of equitable mitigation (Holz et al., 2018; Winkler et al., 2018) that protect human rights (MRFCJ, 2015b) (Section 5.5.3).

This sub-section assesses available literature on the interactions of individual mitigation options (see Chapter 2, Section 2.3.1.2, Chapter 4, Sections 4.2 and 4.3) with sustainable development and the SDGs and underlying targets. Table 5.2 presents an assessment of these synergies and trade-offs and the strength of the interaction using an SDG-interaction score (see Glossary) (McCollum et al., 2018b), with evidence and agreements levels. Figure 5.2 presents the information of Table 5.2, showing gross (not net) interactions with the SDGs. This detailed assessment of synergies and trade-offs of individual mitigation options with the SDGs (Table 5.2 a–d and Figure 5.2) reveals that the number of synergies exceeds that of trade-offs. Mitigation response options in the energy demand sector, AFOLU and oceans have more positive interactions with a larger number of SDGs compared to those on the energy supply side (*robust evidence, high agreement*).

5.4.1.1 Energy Demand: Mitigation Options to Accelerate Reduction in Energy Use and Fuel Switch

For mitigation options in the energy demand sectors, the number of synergies with all sixteen SDGs exceeds the number of trade-offs (Figure 5.2 and Table 5.2) (*robust evidence, high agreement*). Most of the interactions are of a reinforcing nature, hence facilitating the achievement of the goals.

Accelerating energy efficiency in all sectors, which is a necessary condition for a 1.5°C warmer world (see Chapters 2 and 4), has synergies with a large number of SDGs (*robust evidence, high agreement*) (Figure 5.2 and Table 5.2). The diffusion of efficient equipment and appliances across end use sectors has synergies with international partnership (SDG 17) and participatory and transparent institutions (SDG 16) because innovations and deployment of new technologies require transnational capacity building and knowledge sharing. Resource and energy savings support sustainable production and consumption (SDG 12), energy access (SDG 7), innovation and infrastructure development (SDG 9) and sustainable city development (SDG 11). Energy efficiency supports the creation of decent jobs by new service companies providing services for energy efficiency, but the net employment effect of efficiency improvement remains uncertain due to macro-economic feedback (SDG 8) (McCollum et al., 2018b).

In the buildings sector, accelerating energy efficiency by way of, for example, enhancing the use of efficient appliances, refrigerant transition, insulation, retrofitting and low- or zero-energy buildings generates benefits across multiple SDG targets. For example, improved cook stoves make fuel endowments last longer and hence reduce deforestation (SDG 15), support equal opportunity by reducing school absences due to asthma among children (SDGs 3 and 4) and empower rural and indigenous women by reducing drudgery (SDG 5) (*robust evidence, high agreement*) (Derbez et al., 2014; Lucon et al., 2014; Maidment et al., 2014; Scott et al., 2014; Cameron et al.,

2015; Fay et al., 2015; Liddell and Guiney, 2015; Shah et al., 2015; Sharpe et al., 2015; Wells et al., 2015; Willand et al., 2015; Hallegatte et al., 2016; Kusumaningtyas and Aldrian, 2016; Berrueta et al., 2017; McCollum et al., 2018a).

In energy-intensive processing industries, 1.5°C-compatible trajectories require radical technology innovation through maximum electrification, shift to other low emissions energy carriers such as hydrogen or biomass, integration of carbon capture and storage (CCS) and innovations for carbon capture and utilization (CCU) (see Chapter 4, Section 4.3.4.5). These transformations have strong synergies with innovation and sustainable industrialization (SDG 9), supranational partnerships (SDGs 16 and 17) and sustainable production (SDG 12). However, possible trade-offs due to risks of CCS-based carbon leakage, increased electricity demands, and associated price impacts affecting energy access and poverty (SDGs 7 and 1) would need careful regulatory attention (Wesseling et al., 2017). In the mining industry, energy efficiency can be synergetic or face trade-offs with sustainable management (SDG 6), depending on the option retained for water management (Nguyen et al., 2014). Substitution and recycling are also an important driver of 1.5°C-compatible trajectories in industrial systems (see Chapter 4, Section 4.3.4.2). Structural changes and reorganization of economic activities in industrial park/clusters following the principles of industrial symbiosis (circular economy) improves the overall sustainability by reducing energy and waste (Fan et al., 2017; Preston and Lehne, 2017) and reinforces responsible production and consumption (SDG 12) through recycling, water use efficiency (SDG 6), energy access (SDG 7) and ecosystem protection and restoration (SDG 15) (Karner et al., 2015; Zeng et al., 2017).

In the transport sector, deep electrification may trigger increases of electricity prices and adversely affect poor populations (SDG 1), unless pro-poor redistributive policies are in place (Klausbrückner et al., 2016). In cities, governments can lay the foundations for compact, connected low-carbon cities, which are an important component of 1.5°C-compatible transformations (see Chapter 4, Section 4.3.3) and show synergies with sustainable cities (SDG 11) (Colenbrander et al., 2016).

Behavioural responses are important determinants of the ultimate outcome of energy efficiency on emission reductions and energy access (SDG 7) and their management requires a detailed understanding of the drivers of consumption and the potential for and barriers to absolute reductions (Fuchs et al., 2016). Notably, the rebound effect tends to offset the benefits of efficiency for emissions reductions through growing demand for energy services (Sorrell, 2015; Suffolk and Poortinga, 2016). However, high rebound can help in providing faster access to affordable energy (SDG 7.1) where the goal is to reduce energy poverty and unmet energy demand (see Chapter 2, Section 2.4.3) (Chakravarty et al., 2013). Comprehensive policy design – including rebound suppressing policies, such as carbon pricing and policies that encourage awareness building and promotional material design – is needed to tap the full potential of energy savings, as applicable to a 1.5°C warming context (Chakravarty and Tavoni, 2013; IPCC, 2014b; Karner et al., 2015; Zhang et al., 2015; Altieri et al., 2016; Santarius et al., 2016) and to address policy-related trade-offs and welfare-enhancing benefits (*robust evidence, high agreement*) (Chakravarty et al., 2013; Chakravarty and Roy, 2016; Gillingham et al., 2016).

Other behavioural responses will affect the interplay between energy efficiency and sustainable development. Building occupants reluctant to change their habits may miss out on welfare-enhancing energy efficiency opportunities (Zhao et al., 2017). Preferences for new products and premature obsolescence for appliances is expected to adversely affect sustainable consumption and production (SDG 12) with ramifications for resource use efficiency (Echegaray, 2016). Changes in user behaviour towards increased physical activity, less reliance on motorized travel over short distances and the use of public transport would help to decarbonize the transport sector in a synergetic manner with SDGs 3, 11 and 12 (Shaw et al., 2014; Ajanovic, 2015; Chakrabarti and Shin, 2017), while reducing inequality in access to basic facilities (SDG 10) (Lucas and Pangbourne, 2014; Kagawa et al., 2015). However, infrastructure design and regulations would need to ensure road safety and address risks of road accidents for pedestrians (Hwang et al., 2017; Khreis et al., 2017) to ensure sustainable infrastructure growth in human settlements (SDGs 9 and 11) (Lin et al., 2015; SLoCaT, 2017).

5.4.1.2 Energy Supply: Accelerated Decarbonization

Decreasing the share of coal in energy supply in line with 1.5°C-compatible scenarios (see Chapter 2, Section 2.4.2) reduces adverse impacts of upstream supply-chain activities, in particular air and water pollution and coal mining accidents, and enhances health by reducing air pollution, notably in cities, showing synergies with SDGs 3, 11 and 12 (Yang et al., 2016; UNEP, 2017).

Fast deployment of renewables such as solar, wind, hydro and modern biomass, together with the decrease of fossil fuels in energy supply (see Chapter 2, Section 2.4.2.1), is aligned with the doubling of renewables in the global energy mix (SDG 7.2). Renewables could also support progress on SDGs 1, 10, 11 and 12 and supplement new technology (*robust evidence, high agreement*) (Chaturvedi and Shukla, 2014; Rose et al., 2014; Smith and Sagar, 2014; Riahi et al., 2015; IEA, 2016; van Vuuren et al., 2017a; McCollum et al., 2018a). However, some trade-offs with the SDGs can emerge from offshore installations, particularly SDG 14 in local contexts (McCollum et al., 2018a). Moreover, trade-offs between renewable energy production and affordability (SDG 7) (Labordena et al., 2017) and other environmental objectives would need to be scrutinised for potential negative social outcomes. Policy interventions through regional cooperation-building (SDG 17) and institutional capacity (SDG 16) can enhance affordability (SDG 7) (Labordena et al., 2017). The deployment of small-scale renewables, or off-grid solutions for people in remote areas (Sánchez and Izzo, 2017), has strong potential for synergies with access to energy (SDG 7), but the actualization of these potentials requires measures to overcome technology and reliability risks associated with large-scale deployment of renewables (Giwa et al., 2017; Heard et al., 2017). Bundling energy-efficient appliances and lighting with off-grid renewables can lead to substantial cost reduction while increasing reliability (IEA, 2017). Low-income populations in industrialized countries are often left out of renewable energy generation schemes, either because of high start-up costs or lack of home ownership (UNRISD, 2016).

Nuclear energy, the share of which increases in most of the 1.5°C-compatible pathways (see Chapter 2, Section 2.4.2.1), can increase the risks of proliferation (SDG 16), have negative environmental effects

(e.g., for water use; SDG 6) and have mixed effects for human health when replacing fossil fuels (SDGs 7 and 3) (see Table 5.2). The use of fossil CCS, which plays an important role in deep mitigation pathways (see Chapter 2, Section 2.4.2.3), implies continued adverse impacts of upstream supply-chain activities in the coal sector, and because of lower efficiency of CCS coal power plants (SDG 12), upstream impacts and local air pollution are likely to be exacerbated (SDG 3). Furthermore, there is a non-negligible risk of carbon dioxide leakage from geological storage and the carbon dioxide transport infrastructure (SDG 3) (Table 5.2).

Economies dependent upon fossil fuel-based energy generation and/or export revenue are expected to be disproportionately affected by future restrictions on the use of fossil fuels under stringent climate goals and higher carbon prices; this includes impacts on employment, stranded assets, resources left underground, lower capacity use and early phasing out of large infrastructure already under construction (*robust evidence, high agreement*) (Box 5.2) (Johnson et al., 2015; McGlade and Ekins, 2015; UNEP, 2017; Spencer et al., 2018). Investment in coal continues to be attractive in many countries as it is a mature technology and provides cheap energy supplies, large-scale employment and energy security (Jakob and Steckel, 2016; Vogt-Schilb and Hallegatte, 2017; Spencer et al., 2018). Hence, accompanying policies and measures would be required to ease job losses and correct for relatively higher prices of alternative energy (Oosterhuis and Ten Brink, 2014; Oei and Mendelevitch, 2016; Garg et al., 2017; HLCCP, 2017; Jordaan et al., 2017; OECD, 2017; UNEP, 2017; Blondeel and van de Graaf, 2018; Green, 2018). Research on historical transitions shows that managing the impacts on workers through retraining programmes is essential in order to align the phase-down of mining industries with meeting ambitious climate targets, and the objectives of a 'just transition' (Galgóczy, 2014; Caldecott et al., 2017; Healy and Barry, 2017). This aspect is even more important in developing countries where the mining workforce is largely semi- or unskilled (Altieri et al., 2016; Tung, 2016). Ambitious emissions reduction targets can unlock very strong decoupling potentials in industrialized fossil exporting economies (Hatfield-Dodds et al., 2015).

Box 5.2 | Challenges and Opportunities of Low-Carbon Pathways in Gulf Cooperative Council Countries

The Gulf Cooperative Council (GCC) region (Bahrain, Kuwait, Oman, Qatar, Saudi Arabia and United Arab Emirates) is characterized by high dependency on hydrocarbon resources (natural oil and gas), with high risks of socio-economic impacts of policies and response measures to address climate change. The region is also vulnerable to the decrease of the global demand and price of hydrocarbons as a result of climate change response measures. The projected declining use of oil and gas under low emissions pathways creates risks of significant economic losses for the GCC region (e.g., Waisman et al., 2013; Van de Graaf and Verbruggen, 2015; Al-Maamary et al., 2016; Bauer et al., 2016), given that natural gas and oil revenues contributed to about 70% of government budgets and > 35% of the gross domestic product in 2010 (Callen et al., 2014).

The current high energy intensity of the domestic economies (Al-Maamary et al., 2017), triggered mainly by low domestic energy prices (Alshehry and Belloumi, 2015), suggests specific challenges for aligning mitigation towards 1.5°C-consistent trajectories, which would require strong energy efficiency and economic development for the region.

The region's economies are highly reliant on fossil fuel for their domestic activities. Yet the renewables deployment potentials are large, deployment is already happening (Cugurullo, 2013; IRENA, 2016) and positive economic benefits can be envisaged (Sgouridis et al., 2016). Nonetheless, the use of renewables is currently limited by economics and structural challenges (Lilliestam and Patt, 2015; Griffiths, 2017a). Carbon capture and storage (CCS) is also envisaged with concrete steps towards implementation (Alsheyab, 2017; Ustadi et al., 2017); yet the real potential of this technology in terms of scale and economic dimensions is still uncertain.

Beyond the above mitigation-related challenges, the region's human societies and fragile ecosystems are highly vulnerable to the impacts of climate change, such as water stress (Evans et al., 2004; Shaffrey et al., 2009), desertification (Bayram and Öztürk, 2014), sea level rise affecting vast low coastal lands, and high temperature and humidity with future levels potentially beyond adaptive capacities (Pal and Eltahir, 2016). A low-carbon pathway that manages climate-related risks within the context of sustainable development requires an approach that jointly addresses both types of vulnerabilities (Al Ansari, 2013; Lilliestam and Patt, 2015; Babiker, 2016; Griffiths, 2017b).

The Nationally Determined Contributions (NDCs) for GCC countries identified energy efficiency, deployment of renewables and technology transfer to enhance agriculture, food security, protection of marine resources, and management of water and coastal zones (Babiker, 2016). Strategic vision documents, such as Saudi Arabia's 'Vision 2030', identify emergent opportunities for energy price reforms, energy efficiency, turning emissions into valuable products, and deployment of renewables and other clean technologies, if accompanied with appropriate policies to manage the transition and in the context of economic diversification (Luomi, 2014; Atalay et al., 2016; Griffiths, 2017b; Howarth et al., 2017).

5.4.1.3 Land-based agriculture, forestry and ocean: mitigation response options and carbon dioxide removal

In the AFOLU sector, dietary change towards global healthy diets, that is, a shift from over-consumption of animal-related to plant-related diets, and food waste reduction (see Chapter 4, Section 4.3.2.1) are in synergy with SDGs 2 and 6, and SDG 3 through lower consumption of animal products and reduced losses and waste throughout the food system, contributing to achieving SDGs 12 and 15 (Bajželj et al., 2014; Bustamante et al., 2014; Tilman and Clark, 2014; Hiç et al., 2016).

Power dynamics play an important role in achieving behavioural change and sustainable consumption (Fuchs et al., 2016). In forest management (see Chapter 4, Section 4.3.2.2), encouraging responsible sourcing of forest products and securing indigenous land tenure has the potential to increase economic benefits by creating decent jobs (SDG 8), maintaining biodiversity (SDG 15), facilitating innovation and upgrading technology (SDG 9), and encouraging responsible and just decision-making (SDG 16) (*medium evidence, high agreement*) (Ding et al., 2016; WWF, 2017).

Emerging evidence indicates that future mitigation efforts that would be required to reach stringent climate targets, particularly those associated with carbon dioxide removal (CDR) (e.g., afforestation and reforestation and bioenergy with carbon capture and storage; BECCS), may also impose significant constraints upon poor and vulnerable communities (SDG 1) via increased food prices and competition for arable land, land appropriation and dispossession (Cavanagh and Benjaminsen, 2014; Hunsberger et al., 2014; Work, 2015; Muratori et al., 2016; Smith et al., 2016; Burns and Nicholson, 2017; Corbera et al., 2017) with disproportionate negative impacts upon rural poor and indigenous populations (SDG 1) (*robust evidence, high agreement*) (Section 5.4.2.2, Table 5.2, Figure 5.2) (Grubert et al., 2014; Grill et al., 2015; Zhang and Chen, 2015; Fricko et al., 2016; Johansson et al., 2016; Aha and Ayitey, 2017; De Stefano et al., 2017; Shi et al., 2017). Crops for bioenergy may increase irrigation needs and exacerbate water stress with negative associated impacts on SDGs 6 and 10 (Boysen et al., 2017).

Ocean iron fertilization and enhanced weathering have two-way interactions with life under water and on land and food security (SDGs

2, 14 and 15) (Table 5.2). Development of blue carbon resources through coastal (mangrove) and marine (seaweed) vegetative ecosystems encourages: integrated water resource management (SDG 6) (Vierros, 2017); promotes life on land (SDG 15) (Potouroglou et al., 2017); poverty

reduction (SDG 1) (Schirmer and Bull, 2014; Lamb et al., 2016); and food security (SDG 2) (Ahmed et al., 2017a, b; Duarte et al., 2017; Sondak et al., 2017; Vierros, 2017; Zhang et al., 2017).

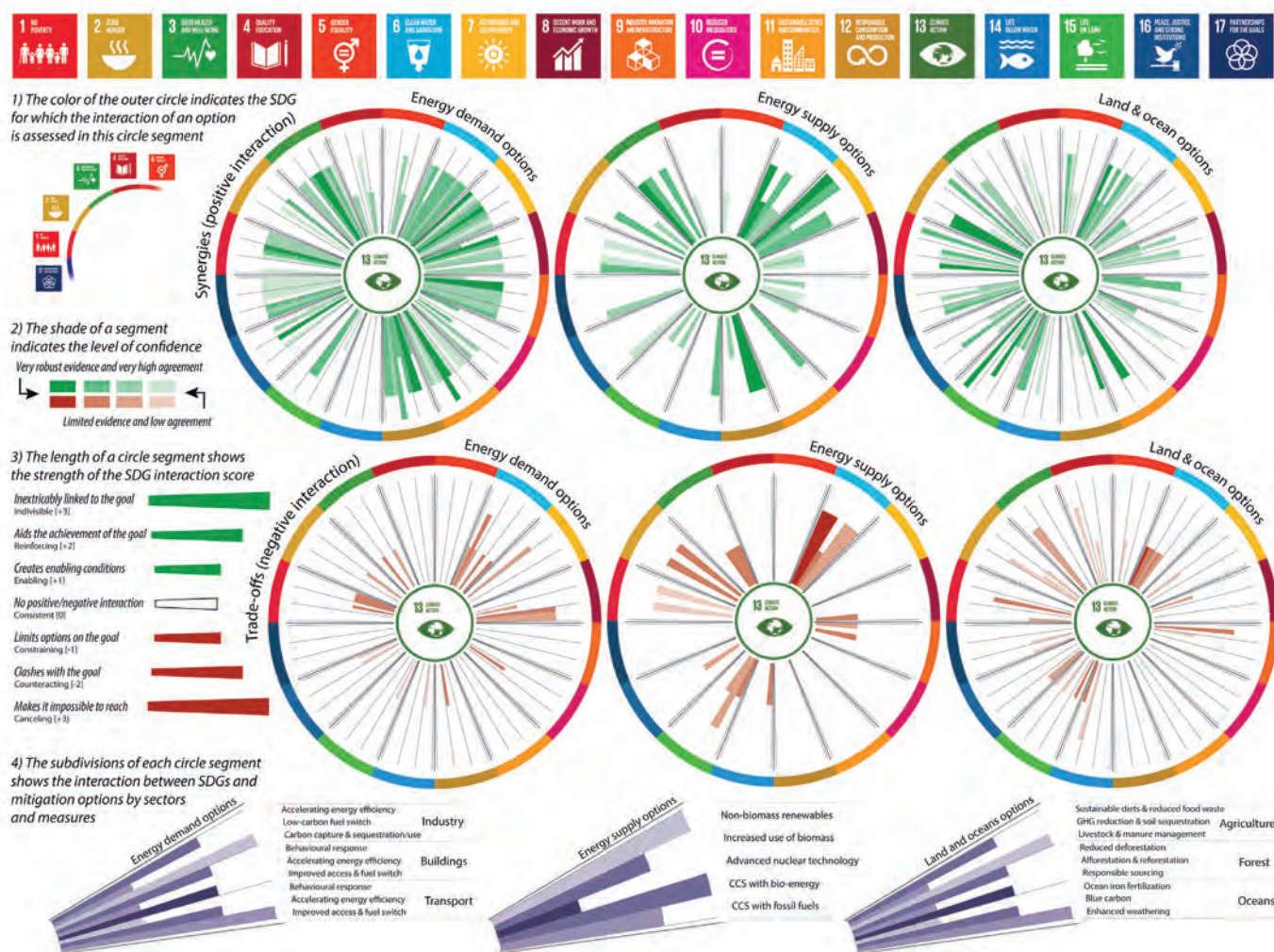


Figure 5.2 | Synergies and trade-offs and gross Sustainable Development Goal (SDG)-interaction with individual mitigation options. The top three wheels represent synergies and the bottom three wheels show trade-offs. The colours on the border of the wheels correspond to the SDGs listed above, starting at the 9 o'clock position, with reading guidance in the top-left corner with the quarter circle (Note 1). Mitigation (climate action, SDG 13) is at the centre of the circle. The coloured segments inside the circles can be counted to arrive at the number of synergies (green) and trade-offs (red). The length of the coloured segments shows the strength of the synergies or trade-offs (Note 3) and the shading indicates confidence (Note 2). Various mitigation options within the energy demand sector, energy supply sector, and land and ocean sector, and how to read them within a segment are shown in grey (Note 4). See also Table 5.2.

5.4.2 Sustainable Development Implications of 1.5°C and 2°C Mitigation Pathways

While previous sections have focused on individual mitigation options and their interaction with sustainable development and the SDGs, this section takes a systems perspective. Emphasis is on quantitative pathways depicting path-dependent evolutions of human and natural systems over time. Specifically, the focus is on fundamental transformations and thus stringent mitigation policies consistent with 1.5°C or 2°C, and the differential synergies and trade-offs with respect to the various sustainable development dimensions.

Both 1.5°C and 2°C pathways would require deep cuts in greenhouse gas (GHG) emissions and large-scale changes of energy supply and demand, as well as in agriculture and forestry systems (see Chapter 2, Section 2.4). For the assessment of the sustainable development implications of these pathways, this chapter draws upon studies that show the aggregated impact of mitigation for multiple sustainable development dimensions (Grubler et al., 2018; McCollum et al., 2018b; Rogelj et al., 2018) and across multiple integrated assessment modelling (IAM) frameworks. Often these tools are linked to disciplinary models covering specific SDGs in more detail (Cameron et al., 2016; Rao et al., 2017; Grubler et al., 2018; McCollum et al.,

2018b). Using multiple IAMs and disciplinary models is important for a robust assessment of the sustainable development implications of different pathways. Emphasis is on multi-regional studies, which can be aggregated to the global scale. The recent literature on 1.5°C mitigation pathways has begun to provide quantifications for a range of sustainable development dimensions, including air pollution and health, food security and hunger, energy access, water security, and multidimensional poverty and equity.

5.4.2.1 Air pollution and health

GHGs and air pollutants are typically emitted by the same sources. Hence, mitigation strategies that reduce GHGs or the use of fossil fuels typically also reduce emissions of pollutants, such as particulate matter (e.g., PM_{2.5} and PM₁₀), black carbon (BC), sulphur dioxide (SO₂), nitrogen oxides (NO_x) and other harmful species (Clarke et al., 2014) (Figure 5.3), causing adverse health and ecosystem effects at various scales (Kusumaningtyas and Aldrian, 2016).

Mitigation pathways typically show that there are significant synergies for air pollution, and that the synergies increase with the stringency of the mitigation policies (Amann et al., 2011; Rao et al., 2016; Klimont et al., 2017; Shindell et al., 2017; Markandya et al., 2018). Recent multimodel comparisons indicate that mitigation pathways consistent with 1.5°C would result in higher synergies with air pollution compared to pathways that are consistent with 2°C (Figures 5.4 and 5.5). Shindell et al. (2018) indicate that health benefits worldwide over the century of 1.5°C pathways could be in the range of 110 to 190 million fewer premature deaths compared to 2°C pathways. The synergies for air pollution are highest in the developing world, particularly in Asia. In addition to significant health benefits, there are also economic benefits from mitigation, reducing the investment needs in air pollution control technologies by about 35% globally (or about 100 billion USD₂₀₁₀ per year to 2030 in 1.5°C pathways; McCollum et al., 2018b) (Figure 5.4).

5.4.2.2 Food security and hunger

Stringent climate mitigation pathways in line with 'well below 2°C' or '1.5°C' goals often rely on the deployment of large-scale land-related measures, like afforestation and/or bioenergy supply (Popp et al., 2014; Rose et al., 2014; Creutzig et al., 2015). These land-related measures can compete with food production and hence raise food security concerns (Section 5.4.1.3) (P. Smith et al., 2014). Mitigation studies indicate that so-called 'single-minded' climate policy, aiming solely at limiting warming to 1.5°C or 2°C without concurrent measures in the food sector, can have negative impacts for global food security (Hasegawa et al., 2015; McCollum et al., 2018b). Impacts of 1.5°C mitigation pathways can be significantly higher than those of 2°C pathways (Figures 5.4 and 5.5). An important driver of the food security impacts in these scenarios is the increase of food prices and the effect of mitigation on disposable income and wealth due to GHG pricing. A recent study indicates that, on aggregate, the price and income effects on food may be bigger than the effect due to competition over land between food and bioenergy (Hasegawa et al., 2015).

In order to address the issue of trade-offs with food security, mitigation policies would need to be designed in a way that shields the population

at risk of hunger, including through the adoption of different complementary measures, such as food price support. The investment needs of complementary food price policies are found to be globally relatively much smaller than the associated mitigation investments of 1.5°C pathways (Figure 5.3) (McCollum et al., 2018b). Besides food support price, other measures include improving productivity and efficiency of agricultural production systems (FAO and NZAGRC, 2017a, b; Frank et al., 2017) and programmes focusing on forest land-use change (Havlik et al., 2014). All these lead to additional benefits of mitigation, improving resilience and livelihoods.

Van Vuuren et al. (2018) and Grubler et al. (2018) show that 1.5°C pathways without reliance on BECCS can be achieved through a fundamental transformation of the service sectors which would significantly reduce energy and food demand (see Chapter 2, Sections 2.1.1, 2.3.1 and 2.4.3). Such low energy demand (LED) pathways would result in significantly reduced pressure on food security, lower food prices and fewer people at risk of hunger. Importantly, the trade-offs with food security would be reduced by the avoided impacts in the agricultural sector due to the reduced warming associated with the 1.5°C pathways (see Chapter 3, Section 3.5). However, such feedbacks are not comprehensively captured in the studies on mitigation.

5.4.2.3 Lack of energy access/energy poverty

A lack of access to clean and affordable energy (especially for cooking) is a major policy concern in many countries, especially in those in South Asia and Africa where major parts of the population still rely primarily on solid fuels for cooking (IEA and World Bank, 2017). Scenario studies which quantify the interactions between climate mitigation and energy access indicate that stringent climate policy which would affect energy prices could significantly slow down the transition to clean cooking fuels, such as liquefied petroleum gas or electricity (Cameron et al., 2016).

Estimates across six different IAMs (McCollum et al., 2018b) indicate that, in the absence of compensatory measures, the number of people without access to clean cooking fuels may increase. Redistributive measures, such as subsidies on cleaner fuels and stoves, could compensate for the negative effects of mitigation on energy access. Investment costs of the redistributive measures in 1.5°C pathways (on average around 120 billion USD₂₀₁₀ per year to 2030; Figure 5.4) are much smaller than the mitigation investments of 1.5°C pathways (McCollum et al., 2018b). The recycling of revenues from climate policy might act as a means to help finance the costs of providing energy access to the poor (Cameron et al., 2016).

5.4.2.4 Water security

Transformations towards low emissions energy and agricultural systems can have major implications for freshwater demand as well as water pollution. The scaling up of renewables and energy efficiency as depicted by low emissions pathways would, in most instances, lower water demands for thermal energy supply facilities ('water-for-energy') compared to fossil energy technologies, and thus reinforce targets related to water access and scarcity (see Chapter 4, Section 4.2.1). However, some low-carbon options such as bioenergy, centralized solar

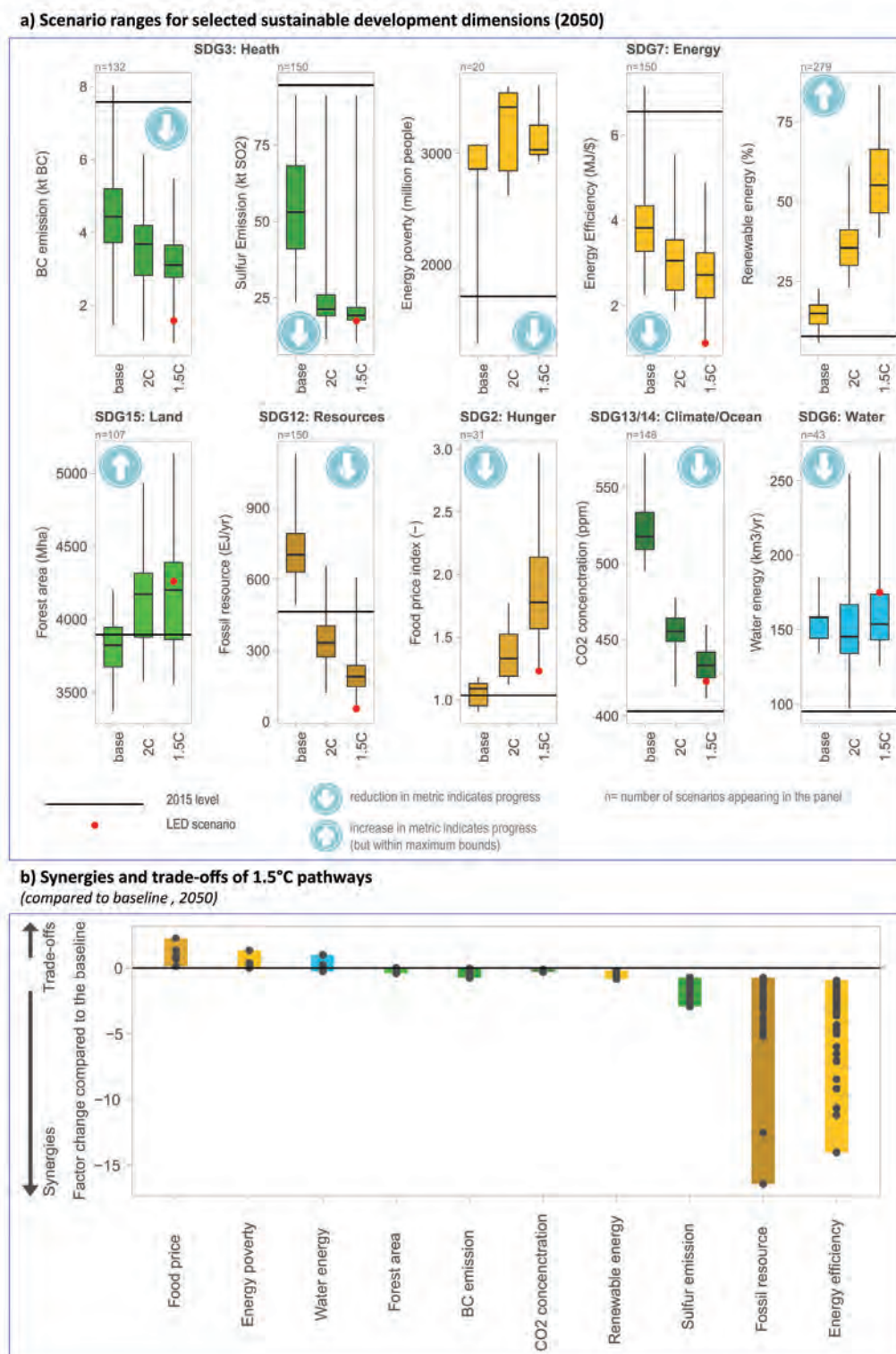


Figure 5.3 | Sustainable development implications of mitigation actions in 1.5°C pathways. Panel (a) shows ranges for 1.5°C pathways for selected sustainable development dimensions compared to the ranges of 2°C pathways and baseline pathways. The panel (a) depicts interquartile and the full range across the scenarios for Sustainable Development Goal (SDG) 2 (hunger), SDG 3 (health), SDG 6 (water), SDG 7 (energy), SDG 12 (resources), SDG 13/14 (climate/ocean) and SDG 15 (land). Progress towards achieving the SDGs is denoted by arrow symbols (increase or decrease of indicator). Black horizontal lines show 2015 values for comparison. Note that sustainable development effects are estimated for the effect of mitigation and do not include benefits from avoided impacts (see Chapter 3, Section 3.5). Low energy demand (LED) denotes estimates from a pathway with extremely low energy demand reaching 1.5°C without bioenergy with carbon capture and storage (BECCS). Panel (b) presents the resulting full range for synergies and trade-offs of 1.5°C pathways compared to the corresponding baseline scenarios. The y-axis in panel (b) indicates the factor change in the 1.5°C pathway compared to the baseline. Note that the figure shows gross impacts of mitigation and does not include feedbacks due to avoided impacts. The realization of the side effects will critically depend on local circumstances and implementation practice. Trade-offs across many sustainable development dimensions can be reduced through complementary/re-distributional measures. The figure is not comprehensive and focuses on those sustainable development dimensions for which quantifications across models are available. Sources: 1.5°C pathways database from Chapter 2 (Grubler et al., 2018; McCollum et al., 2018b).

power, nuclear and hydropower technologies could, if not managed properly, have counteracting effects that compound existing water-related problems in a given locale (Byers et al., 2014; Fricko et al., 2016; IEA, 2016; Fujimori et al., 2017a; Wang, 2017; McCollum et al., 2018a).

Under stringent mitigation efforts, the demand for bioenergy can result in a substantial increase of water demand for irrigation, thereby potentially contributing to water scarcity in water-stressed regions (Berger et al., 2015; Bonsch et al., 2016; Jägermeyr et al., 2017). However, this risk can be reduced by prioritizing rain-fed production of bioenergy (Hayashi et al., 2015, 2018; Bonsch et al., 2016), but might have adverse effects for food security (Boysen et al., 2017).

Reducing food and energy demand without compromising the needs of the poor emerges as a robust strategy for both water conservation and GHG emissions reductions (von Stechow et al., 2015; IEA, 2016; Parkinson et al., 2016; Grubler et al., 2018). The results underscore the importance of an integrated approach when developing water, energy and climate policy (IEA, 2016).

Estimates across different models for the impacts of stringent mitigation pathways on energy-related water uses seem ambiguous. Some pathways show synergies (Mouratiadou et al., 2018) while others indicate trade-offs and thus increases of water use due to mitigation (Fricko et al., 2016). The synergies depend on the adopted policy implementation or mitigation strategies and technology portfolio. A number of adaptation options exist (e.g., dry cooling), which can effectively reduce electricity-related water trade-offs (Fricko et al., 2016; IEA, 2016). Similarly, irrigation water use will depend on the regions where crops are produced, the sources of bioenergy (e.g., agriculture vs. forestry) and dietary change induced by climate policy. Overall, and also considering other water-related SDGs, including access to safe drinking water and sanitation as well as waste-water treatment, investments into the water sector seem to be only modestly affected by stringent climate policy compatible with 1.5°C (Figure 5.4) (McCollum et al., 2018b).

In summary, the assessment of mitigation pathways shows that to meet the 1.5°C target, a wide range of mitigation options would need to be deployed (see Chapter 2, Sections 2.3 and 2.4). While pathways aiming at 1.5°C are associated with high synergies for some sustainable development dimensions (such as human health and air pollution, forest preservation), the rapid pace and magnitude of the required changes would also lead to increased risks for trade-offs for other sustainable development dimensions (particularly food security) (Figures 5.4 and 5.5). Synergies and trade-offs are expected to be unevenly distributed between regions and nations (Box 5.2), though little literature has formally examined such distributions under 1.5°C-consistent mitigation scenarios. Reducing these risks requires smart policy designs and mechanisms that shield the poor and redistribute the burden so that the most vulnerable are not disproportionately affected. Recent scenario analyses show that associated investments for reducing the trade-offs for, for example, food, water and energy access to be significantly lower than the required mitigation investments (McCollum et al., 2018b). Fundamental transformation of demand, including efficiency and behavioural changes, can help to significantly reduce the reliance on risky technologies, such as BECCS, and thus reduce the risk of potential

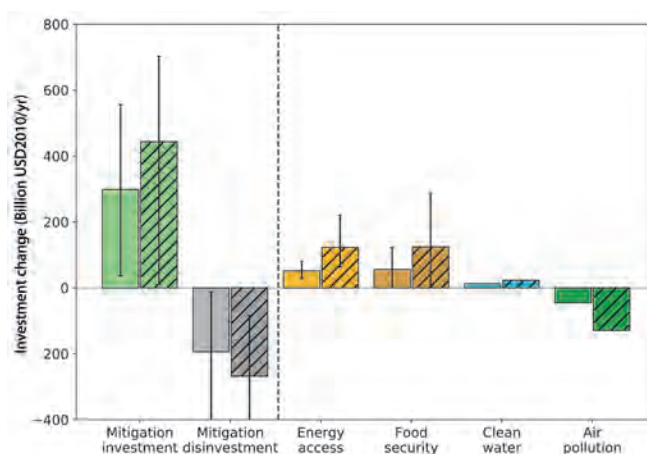


Figure 5.4 | Investment into mitigation up until 2030 and implications for investments for four sustainable development dimensions. Cross-hatched bars show the median investment in 1.5°C pathways across results from different models, and solid bars for 2°C pathways, respectively. Whiskers on bars represent minima and maxima across estimates from six models. Clean water and air pollution investments are available only from one model. Mitigation investments show the change in investments across mitigation options compared to the baseline. Negative mitigation investments (grey bars) denote disinvestment (reduced investment needs) into fossil fuel sectors compared to the baseline. Investments for different sustainable development dimensions denote the investment needs for complementary measures in order to avoid trade-offs (negative impacts) of mitigation. Negative sustainable development investments for air pollution indicate cost savings, and thus synergies of mitigation for air pollution control costs. The values compare to about 2 trillion USD2010 (range of 1.4 to 3 trillion) of total energy-related investments in the 1.5°C pathways. Source: Estimates from CD-LINKS scenarios summarised by McCollum et al., 2018b.

trade-offs between mitigation and other sustainable development dimensions (von Stechow et al., 2015; Grubler et al., 2018; van Vuuren et al., 2018). Reliance on demand-side measures only, however, would not be sufficient for meeting stringent targets, such as 1.5°C and 2°C (Clarke et al., 2014).

5.5 Sustainable Development Pathways to 1.5°C

This section assesses what is known in the literature on development pathways that are sustainable and climate-resilient and relevant to a 1.5°C warmer world. Pathways, transitions from today's world to achieving a set of future goals (see Chapter 1, Section 1.2.3, Cross-Chapter Box 1), follow broadly two main traditions: first, as integrated pathways describing the required societal and systems transformations, combining quantitative modelling and qualitative narratives at multiple spatial scales (global to sub-national); and second, as country- and community-level, solution-oriented trajectories and decision-making processes about context- and place-specific opportunities, challenges and trade-offs. These two notions of pathways offer different, though complementary, insights into the nature of 1.5°C-relevant trajectories and the short-term actions that enable long-term goals. Both highlight to varying degrees the urgency, ethics and equity dimensions of possible trajectories and society- and system-wide transformations, yet at different scales, building on Chapter 2 (see Section 2.4) and Chapter 4 (see Section 4.5).

5.5.1 Integration of Adaptation, Mitigation and Sustainable Development

Insights into climate-compatible development (see Glossary) illustrate how integration between adaptation, mitigation and sustainable development works in context-specific projects, how synergies are achieved and what challenges are encountered during implementation (Stringer et al., 2014; Suckall et al., 2014; Antwi-Agyei et al., 2017a; Bickersteth et al., 2017; Kalafatis, 2017; Nunan, 2017). The operationalization of climate-compatible development, including climate-smart agriculture and carbon-forestry projects (Lipper et al., 2014; Campbell et al., 2016; Quan et al., 2017), shows multilevel and multisector trade-offs involving ‘winners’ and ‘losers’ across governance levels (*high confidence*) (Kongsager and Corbera, 2015; Naess et al., 2015; Karlsson et al., 2017; Tanner et al., 2017; Taylor, 2017; Wood, 2017; Ficklin et al., 2018). Issues of power, participation, values, equity, inequality and justice transcend case study examples of attempted integrated approaches (Nunan, 2017; Phillips et al., 2017; Stringer et al., 2017; Wood, 2017), also reflected in policy frameworks for integrated outcomes (Stringer et al., 2014; Di Gregorio et al., 2017; Few et al., 2017; Tanner et al., 2017).

Ultimately, reconciling trade-offs between development needs and emissions reductions towards a 1.5°C warmer world requires a dynamic view of the interlinkages between adaptation, mitigation and sustainable development (Nunan, 2017). This entails recognition of the ways in which development contexts shape the choice and effectiveness of interventions, limit the range of responses afforded to communities and governments, and potentially impose injustices upon vulnerable groups (UNRISD, 2016; Thornton and Combetti, 2017). A variety of approaches, both quantitative and qualitative, exist to examine possible sustainable development pathways under which climate and sustainable development goals can be achieved, and synergies and trade-offs for transformation identified (Sections 5.3 and 5.4).

5.5.2 Pathways for Adaptation, Mitigation and Sustainable Development

This section focuses on the growing body of pathways literature describing the dynamic and systemic integration of mitigation and adaptation with sustainable development in the context of a 1.5°C warmer world. These studies are critically important for the identification of ‘enabling’ conditions under which climate and the SDGs can be achieved, and thus help the design of transformation strategies that maximize synergies and avoid potential trade-offs (Sections 5.3 and 5.4). Full integration of sustainable development dimensions is, however, challenging, given their diversity and the need for high temporal, spatial and social resolution to address local effects, including heterogeneity related to poverty and equity (von Stechow et al., 2015). Research on long-term climate change mitigation and adaptation pathways has covered individual SDGs to different degrees. Interactions between climate and other SDGs have been explored for SDGs 2, 3, 4, 6, 7, 8, 12, 14 and 15 (Clarke et al., 2014; Abel et al., 2016; von Stechow et al., 2016; Rao et al., 2017), while interactions with SDGs 1, 5, 11 and 16 remain largely underexplored in integrated long-term scenarios (Zimm et al., 2018).

Quantitative pathways studies now better represent ‘nexus’ approaches to assess sustainable development dimensions. In such approaches (see Chapter 4, Section 4.3.3.8), a subset of sustainable development dimensions are investigated together because of their close relationships (Welsch et al., 2014; Conway et al., 2015; Keairns et al., 2016; Parkinson et al., 2016; Rasul and Sharma, 2016; Howarth and Monasterolo, 2017). Compared to single-objective climate–SDG assessments (Section 5.4.2), nexus solutions attempt to integrate complex interdependencies across diverse sectors in a systems approach for consistent analysis. Recent pathways studies show how water, energy and climate (SDGs 6, 7 and 13) interact (Parkinson et al., 2016; McCollum et al., 2018b) and call for integrated water–energy investment decisions to manage systemic risks. For instance, the provision of bioenergy, important in many 1.5°C-consistent pathways, can help resolve ‘nexus challenges’ by alleviating energy security concerns, but can also have adverse ‘nexus impacts’ on food security, water use and biodiversity (Lotze-Campen et al., 2014; Bonsch et al., 2016). Policies that improve resource use efficiency across sectors can maximize synergies for sustainable development (Bartos and Chester, 2014; McCollum et al., 2018b; van Vuuren et al., 2018). Mitigation compatible with 1.5°C can significantly reduce impacts and adaptation needs in the nexus sectors compared to 2°C (Byers et al., 2018). In order to avoid trade-offs due to high carbon pricing of 1.5°C pathways, regulation in specific areas may complement price-based instruments. Such combined policies generally lead also to more early action maximizing synergies and avoiding some of the adverse climate effects for sustainable development (Bertram et al., 2018).

The comprehensive analysis of climate change in the context of sustainable development requires suitable reference scenarios that lend themselves to broader sustainable development analyses. The Shared Socio-Economic Pathways (SSPs) (Chapter 1, Cross-Chapter Box 1 in Chapter 1) (O’Neill et al., 2017a; Riahi et al., 2017) constitute an important first step in providing a framework for the integrated assessment of adaptation and mitigation and their climate–development linkages (Ebi et al., 2014). The five underlying SSP narratives (O’Neill et al., 2017a) map well into some of the key SDG dimensions, with one of the pathways (SSP1) explicitly depicting sustainability as the main theme (van Vuuren et al., 2017b).

To date, no pathway in the literature proves to achieve all 17 SDGs because several targets are not met or not sufficiently covered in the analysis, hence resulting in a sustainability gap (Zimm et al., 2018). The SSPs facilitate the systematic exploration of different sustainable development dimensions under ambitious climate objectives. SSP1 proves to be in line with eight SDGs (3, 7, 8, 9, 10, 11, 13 and 15) and several of their targets in a 2°C warmer world (van Vuuren et al., 2017b; Zimm et al., 2018). However, important targets for SDGs 1, 2 and 4 (i.e., people living in extreme poverty, people living at the risk of hunger and gender gap in years of schooling) are not met in this scenario.

The SSPs show that sustainable socio-economic conditions will play a key role in reaching stringent climate targets (Riahi et al., 2017; Rogelj et al., 2018). Recent modelling work has examined 1.5°C-consistent, stringent mitigation scenarios for 2100 applied to the SSPs, using six different IAMs. Despite the limitations of these models, which are coarse approximations of reality, robust trends can be identified

(Rogelj et al., 2018). SSP1 – which depicts broader ‘sustainability’ as well as enhancing equity and poverty reductions – is the only pathway where all models could reach 1.5°C and is associated with the lowest mitigation costs across all SSPs. A decreasing number of models was successful for SSP2, SSP4 and SSP5, respectively, indicating distinctly higher risks of failure due to high growth and energy intensity as well as geographical and social inequalities and uneven regional development. And reaching 1.5°C has even been found infeasible in the less sustainable SSP3 – ‘regional rivalry’ (Fujimori et al., 2017b; Riahi et al., 2017). All these conclusions hold true if a 2°C objective is considered (Calvin et al., 2017; Fujimori et al., 2017b; Popp et al., 2017; Riahi et al., 2017). Rogelj et al. (2018) also show that fewer scenarios are, however, feasible across different SSPs in case of 1.5°C, and mitigation costs substantially increase in 1.5°C pathways compared to 2°C pathways.

There is a wide range of SSP-based studies focusing on the connections between adaptation/impacts and different sustainable development dimensions (Hasegawa et al., 2014; Ishida et al., 2014; Arnell et al., 2015; Bowyer et al., 2015; Burke et al., 2015; Lemoine and Kapnick, 2016; Rozenberg and Hallegatte, 2016; Blanco et al., 2017; Hallegatte and Rozenberg, 2017; O’Neill et al., 2017a; Rutledge et al., 2017; Byers et al., 2018). New methods for projecting inequality and poverty (downscaled to sub-national rural and urban levels as well as spatially explicit levels) have enabled advanced SSP-based assessments of locally sustainable development implications of avoided impacts and related adaptation needs. For instance, Byers et al. (2018) find that, in a 1.5°C warmer world, a focus on sustainable development can reduce the climate risk exposure of populations vulnerable to poverty by more than an order of magnitude (Section 5.2.2). Moreover, aggressive reductions in between-country inequality may decrease the emissions intensity of global economic growth (Rao and Min, 2018). This is due to the higher potential for decoupling of energy from income growth in lower-income countries, due to high potential for technological advancements that reduce the energy intensity of growth of poor countries – critical also for reaching 1.5°C in a socially and economically equitable way. Participatory downscaling of SSPs in several European Union countries and in Central Asia shows numerous possible pathways of solutions to the 2°C–1.5°C goal, depending on differential visions (Tàbara et al., 2018). Other participatory applications of the SSPs, for example in West Africa (Palazzo et al., 2017) and the southeastern United States (Absar and Preston, 2015), illustrate the potentially large differences in adaptive capacity within regions and between sectors.

Harnessing the full potential of the SSP framework to inform sustainable development requires: (i) further elaboration and extension of the current SSPs to cover sustainable development objectives explicitly; (ii) the development of new or variants of current narratives that would facilitate more SDG-focused analyses with climate as one objective (among other SDGs) (Riahi et al., 2017); (iii) scenarios with high regional resolution (Fujimori et al., 2017b); (iv) a more explicit representation of institutional and governance change associated with the SSPs (Zimm et al., 2018); and (v) a scale-up of localized and spatially explicit vulnerability, poverty and inequality estimates, which have emerged in recent publications based on the SSPs (Byers et al., 2018) and are essential to investigate equity dimensions (Klinsky and Winkler, 2018).

5.5.3 Climate-Resilient Development Pathways

This section assesses the literature on pathways as solution-oriented trajectories and decision-making processes for attaining transformative visions for a 1.5°C warmer world. It builds on climate-resilient development pathways (CRDPs) introduced in the AR5 (Section 5.1.2) (Olsson et al., 2014) as well as growing literature (e.g., Eriksen et al., 2017; Johnson, 2017; Orindi et al., 2017; Kirby and O’Mahony, 2018; Solecki et al., 2018) that uses CRDPs as a conceptual and aspirational idea for steering societies towards low-carbon, prosperous and ecologically safe futures. Such a notion of pathways foregrounds decision-making processes at local to national levels to situate transformation, resilience, equity and well-being in the complex reality of specific places, nations and communities (Harris et al., 2017; Ziervogel et al., 2017; Fazey et al., 2018; Gajjar et al., 2018; Klinsky and Winkler, 2018; Patterson et al., 2018; Tàbara et al., 2018).

Pathways compatible with 1.5°C warming are not merely scenarios to envision possible futures but processes of deliberation and implementation that address societal values, local priorities and inevitable trade-offs. This includes attention to politics and power that perpetuate business-as-usual trajectories (O’Brien, 2016; Harris et al., 2017), the politics that shape sustainability and capabilities of everyday life (Agyeman et al., 2016; Schlosberg et al., 2017), and ingredients for community resilience and transformative change (Fazey et al., 2018). Chartering CRDPs encourages locally situated and problem-solving processes to negotiate and operationalize resilience ‘on the ground’ (Beilin and Wilkinson, 2015; Harris et al., 2017; Ziervogel et al., 2017). This entails contestation, inclusive governance and iterative engagement of diverse populations with varied needs, aspirations, agency and rights claims, including those most affected, to deliberate trade-offs in a multiplicity of possible pathways (*high confidence*) (see Figure 5.5) (Stirling, 2014; Vale, 2014; Walsh-Dilley and Wolford, 2015; Biermann et al., 2016; J.R.A. Butler et al., 2016; O’Brien, 2016, 2018; Harris et al., 2017; Jones and Tanner, 2017; Mapfumo et al., 2017; Rosenbloom, 2017; Gajjar et al., 2018; Klinsky and Winkler, 2018; Lyon, 2018; Tàbara et al., 2018).

5.5.3.1 Transformations, equity and well-being

Most literature related to CRDPs invokes the concept of transformation, underscoring the need for urgent and far-reaching changes in practices, institutions and social relations in society. Transformations towards a 1.5°C warmer world would need to address considerations for equity and well-being, including in trade-off decisions (see Figure 5.1).

To attain the anticipated *transformations*, all countries as well as non-state actors would need to strengthen their contributions, through bolder and more committed cooperation and equitable effort-sharing (*medium evidence, high agreement*) (Rao, 2014; Frumhoff et al., 2015; Ekwurzel et al., 2017; Millar et al., 2017; Shue, 2017; Holz et al., 2018; Robinson and Shine, 2018). Sustaining decarbonization rates at a 1.5°C-compatible level would be unprecedented and not possible without rapid transformations to a net-zero-emissions global economy by mid-century or the later half of the century (see Chapters 2 and 4). Such efforts would entail overcoming technical, infrastructural, institutional and behavioural barriers across all sectors and levels

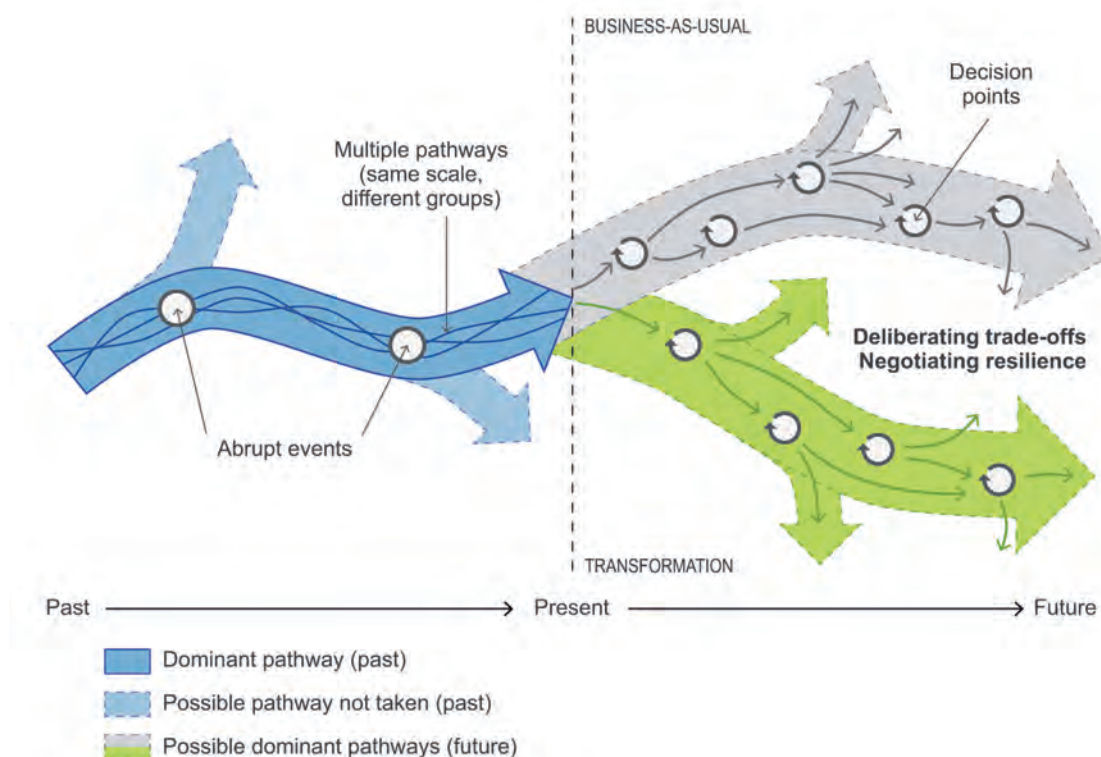


Figure 5.5 | Pathways into the future, with path dependencies and iterative problem-solving and decision-making (after Fazey et al., 2016).

of society (Pfeiffer et al., 2016; Seto et al., 2016) and defeating path dependencies, including poverty traps (Boonstra et al., 2016; Enqvist et al., 2016; Lade et al., 2017; Haider et al., 2018). Transformation also entails ensuring that 1.5°C-compatible pathways are inclusive and desirable, build solidarity and alliances, and protect vulnerable groups, including against disruptions of transformation (Patterson et al., 2018).

There is growing emphasis on the role of *equity, fairness* and *justice* (see Glossary) regarding context-specific transformations and pathways to a 1.5°C warmer world (*medium evidence, high agreement*) (Shue, 2014; Thorp, 2014; Dennig et al., 2015; Moellendorf, 2015; Klinsky et al., 2017b; Roser and Seidel, 2017; Sealey-Huggins, 2017; Klinsky and Winkler, 2018; Robinson and Shine, 2018). Consideration for what is equitable and fair suggests the need for stringent decarbonization and up-scaled adaptation that do not exacerbate social injustices, locally and at national levels (Okereke and Coventry, 2016), uphold human rights (Robinson and Shine, 2018), are socially desirable and acceptable (von Stechow et al., 2016; Rosenbloom, 2017), address values and beliefs (O'Brien, 2018), and overcome vested interests (Normann, 2015; Patterson et al., 2016). Attention is often drawn to huge disparities in the cost, benefits, opportunities and challenges involved in transformation within and between countries, and the fact that the suffering of already poor, vulnerable and disadvantaged populations may be worsened, if care to protect them is not taken (Holden et al., 2017; Klinsky and Winkler, 2018; Patterson et al., 2018).

Well-being for all (Dearing et al., 2014; Raworth, 2017) is at the core of an ecologically safe and socially just space for humanity, including health and housing, peace and justice, social equity, gender

equality and political voices (Raworth, 2017). It is in alignment with transformative social development (UNRISD, 2016) and the 2030 Agenda of 'leaving no one behind'. The social conditions to enable well-being for all are to reduce entrenched inequalities within and between countries (Klinsky and Winkler, 2018); rethink prevailing values, ethics and behaviours (Holden et al., 2017); allow people to live a life in dignity while avoiding actions that undermine capabilities (Klinsky and Golub, 2016); transform economies (Popescu and Ciurlau, 2016; Tàbara et al., 2018); overcome uneven consumption and production patterns (Dearing et al., 2014; Häyhä et al., 2016; Raworth, 2017) and conceptualize development as well-being rather than mere economic growth (*medium evidence, high agreement*) (Gupta and Pouw, 2017).

5.5.3.2 Development trajectories, sharing of efforts and cooperation

The potential for pursuing sustainable and climate-resilient development pathways towards a 1.5°C warmer world differs between and within nations, due to differential development achievements and trajectories, and opportunities and challenges (*very high confidence*) (Figure 5.1). There are clear differences between high-income countries where social achievements are high, albeit often with negative effects on the environment, and most developing nations where vulnerabilities to climate change are high and social support and life satisfaction are low, especially in the Least Developed Countries (LDCs) (Sachs et al., 2017; O'Neill et al., 2018). Differential starting points for CRDPs between and within countries, including path dependencies (Figure 5.5), call for sensitivity to context (Klinsky and Winkler, 2018). For the developing world, limiting warming to 1.5°C also means potentially

severely curtailed development prospects (Okereke and Coventry, 2016) and risks to human rights from both climate action and inaction to achieve this goal (Robinson and Shine, 2018) (Section 5.2). Within-country development differences remain, despite efforts to ensure inclusive societies (Gupta and Arts, 2017; Gupta and Pouw, 2017). Cole et al. (2017), for instance, show how differences between provinces in South Africa constitute barriers to sustainable development trajectories and for operationalising nation-level SDGs, across various dimensions of social deprivation and environmental stress, reflecting historic disadvantages.

Moreover, various equity and effort- or burden-sharing approaches to climate stabilization in the literature describe how to sketch national potentials for a 1.5°C warmer world (e.g., Anand, 2004; CSO Equity Review, 2015; Meinshausen et al., 2015; Okereke and Coventry, 2016; Bexell and Jönsson, 2017; Otto et al., 2017; Pan et al., 2017; Robiou du Pont et al., 2017; Holz et al., 2018; Kartha et al., 2018; Winkler et al., 2018). Many approaches build on the AR5 ‘responsibility – capacity – need’ assessment (Clarke et al., 2014), complement other proposed national-level metrics for capabilities, equity and fairness (Heyward and Roser, 2016; Klinsky et al., 2017a), or fall under the wider umbrella of fair share debates on responsibility, capability and the right to development in climate policy (Fuglestedt and Kallbekken, 2016). Importantly, different principles and methodologies generate different calculated contributions, responsibilities and capacities (Skeie et al., 2017).

The notion of nation-level fair shares is now also discussed in the context of limiting global warming to 1.5°C and the Nationally Determined Contributions (NDCs) (see Chapter 4, Cross-Chapter Box 11 in Chapter 4) (CSO Equity Review, 2015; Mace, 2016; Pan et al., 2017; Robiou du Pont et al., 2017; Holz et al., 2018; Kartha et al., 2018; Winkler et al., 2018). A study by Pan et al. (2017) concluded that all countries would need to contribute to ambitious emissions reductions and that current pledges for 2030 by seven out of eight high-emitting countries would be insufficient to meet 1.5°C. Emerging literature on justice-centred pathways to 1.5°C points towards ambitious emissions reductions domestically and committed cooperation internationally whereby wealthier countries support poorer ones, technologically, financially and otherwise to enhance capacities (Okereke and Coventry, 2016; Holz et al., 2018; Robinson and Shine, 2018; Shue, 2018). These findings suggest that equitable and 1.5°C-compatible pathways would require fast action across all countries at all levels of development rather than late accession of developing countries (as assumed under SSP3, see Chapter 2), with external support for prompt mitigation and resilience-building efforts in the latter (*medium evidence, medium agreement*).

Scientific advances since the AR5 now also make it possible to determine contributions to climate change for non-state actors (see Chapter 4, Section 4.4.1) and their potential to contribute to CRDPs (*medium evidence, medium agreement*). These non-state actors includes cities (Bulkeley et al., 2013, 2014; Byrne et al., 2016), businesses (Heede, 2014; Frumhoff et al., 2015; Shue, 2017), transnational initiatives (Castro, 2016; Andonova et al., 2017) and industries. Recent work demonstrates the contributions of 90 industrial carbon producers to global temperature and sea level rise, and their responsibilities to

contribute to investments in and support for mitigation and adaptation (Heede, 2014; Ekwurzel et al., 2017; Shue, 2017) (Sections 5.6.1 and 5.6.2).

At the level of groups and individuals, equity in pursuing climate resilience for a 1.5°C warmer world means addressing disadvantage, inequities and empowerment that shape transformative processes and pathways (Fazey et al., 2018), and deliberate efforts to strengthen the capabilities, capacities and well-being of poor, marginalized and vulnerable people (Byrnes, 2014; Tokar, 2014; Harris et al., 2017; Klinsky et al., 2017a; Klinsky and Winkler, 2018). Community-driven CRDPs can flag potential negative impacts of national trajectories on disadvantaged groups, such as low-income families and communities of colour (Rao, 2014). They emphasize social equity, participatory governance, social inclusion and human rights, as well as innovation, experimentation and social learning (see Glossary) (*medium evidence, high agreement*) (Sections 5.5.3.3 and 5.6).

5.5.3.3 Country and community strategies and experiences

There are many possible pathways towards climate-resilient futures (O’Brien, 2018; Tàbara et al., 2018). Literature depicting different sustainable development trajectories in line with CRDPs is growing, with some of it being specific to 1.5°C global warming. Most experiences to date are at local and sub-national levels (Cross-Chapter Box 13 in this chapter), while state-level efforts align largely with green economy trajectories or planning for climate resilience (Box 5.3). Due to the fact that these strategies are context-specific, the literature is scarce on comparisons, efforts to scale up and systematic monitoring.

States can play an enabling or hindering role in a transition to a 1.5°C warmer world (Patterson et al., 2018). The literature on strategies to reconcile low-carbon trajectories with sustainable development and ecological sustainability through green growth, inclusive growth, de-growth, post-growth and development as well-being *shows low agreement* (see Chapter 4, Section 4.5). Efforts that align best with CRDPs are described as ‘transformational’ and ‘strong’ (Ferguson, 2015). Some view ‘thick green’ perspectives as enabling equity, democracy and agency building (Lorek and Spangenberg, 2014; Stirling, 2014; Ehresman and Okereke, 2015; Buch-Hansen, 2018), others show how green economy and sustainable development pathways can align (Brown et al., 2014; Georgeson et al., 2017b), and how a green economy can help link the SDGs with NDCs, for instance in Mongolia, Kenya and Sweden (Shine, 2017). Others still critique the continuous reliance on market mechanisms (Wanner, 2014; Brockington and Ponte, 2015) and disregard for equity and distributional and procedural justice (Stirling, 2014; Bell, 2015).

Country-level pathways and achievements vary significantly (*robust evidence, medium agreement*). For instance, the Scandinavian countries rank at the top of the Global Green Economy Index (Dual Citizen LLC, 2016), although they also tend to show high spill-over effects (Holz et al., 2018) and transgress their biophysical boundaries (O’Neill et al., 2018). State-driven efforts in non-member countries of the Organisation for Economic Co-operation and Development include Ethiopia’s ‘Climate-resilient Green Economy Strategy’, Mozambique’s ‘Green Economy Action Plan’ and Costa Rica’s ecosystem- and conservation-driven

green transition paths. China and India have adopted technology and renewables pathways (Brown et al., 2014; Death, 2014, 2015, 2016; Khanna et al., 2014; Chen et al., 2015; Kim and Thurbon, 2015; Wang et al., 2015; Weng et al., 2015). Brazil promotes low per capita GHG emissions, clean energy sources, green jobs, renewables and sustainable transportation, while slowing rates of deforestation (see Chapter 4, Box 4.7) (Brown et al., 2014; La Rovere, 2017). Yet concerns remain regarding persistent inequalities, ecosystem monetization, lack of participation in green-style projects (Brown et al., 2014) and labour conditions and risk of displacement in the sugarcane ethanol sector (McKay et al., 2016). Experiences with low-carbon development pathways in LDCs highlight the crucial role of identifying synergies across scale, removing institutional barriers and ensuring equity and fairness in distributing benefits as part of the right to development (Rai and Fisher, 2017).

In small islands states, for many of which climate change hazards and impacts at 1.5°C pose significant risks to sustainable development (see

Chapter 3 Box 3.5, Chapter 4 Box 4.3, Box 5.3), examples of CRDPs have emerged since the AR5. This includes the SAMOA Pathway: SIDS Accelerated Modalities of Action (see Chapter 4, Box 4.3) (UNGA, 2014; Government of Kiribati, 2016; Steering Committee on Partnerships for SIDS and UN DESA, 2016; Lefale et al., 2017) and the Framework for Resilient Development in the Pacific, a leading example of integrated regional climate change adaptation planning for mitigation and sustainable development, disaster risk management and low-carbon economies (SPC, 2016). Small islands of the Pacific vary significantly in their capacity and resources to support effective integrated planning (McCubbin et al., 2015; Barnett and Walters, 2016; Cvitanovic et al., 2016; Hemstock et al., 2017; Robinson and Dorman, 2017). Vanuatu (Box 5.3) has developed a significant coordinated national adaptation plan to advance the 2030 Agenda for Sustainable Development, respond to the Paris Agreement and reduce the risk of disasters in line with the Sendai targets (UNDP, 2016; Republic of Vanuatu, 2017).

Box 5.3 | Republic of Vanuatu – National Planning for Development and Climate Resilience

The Republic of Vanuatu is leading Pacific Small Island Developing States (SIDS) to develop a nationally coordinated plan for climate-resilient development in the context of high exposure to hazard risk (MoCC, 2016; UNU-EHS, 2016). The majority of the population depends on subsistence, rain-fed agriculture and coastal fisheries for food security (Sovacool et al., 2017). Sea level rise, increased prolonged drought, water shortages, intense storms, cyclone events and degraded coral reef environments threaten human security in a 1.5°C warmer world (see Chapter 3, Box 3.5) (SPC, 2015; Aipira et al., 2017). Given Vanuatu's long history of climate hazards and disasters, local adaptive capacity is relatively high, despite barriers to the use of local knowledge and technology, and low rates of literacy and women's participation (McNamara and Prasad, 2014; Aipira et al., 2017; Granderson, 2017). However, the adaptive capacity of Vanuatu and other SIDS is increasingly constrained due to more frequent severe weather events (see Chapter 3, Box 3.5, Chapter 4, Cross-Chapter Box 9 in Chapter 4) (Gero et al., 2013; Kuruppu and Willie, 2015; SPC, 2015; Sovacool et al., 2017).

Vanuatu has developed a national sustainable development plan for 2016–2030: the People's Plan (Republic of Vanuatu, 2016). This coordinated, inclusive plan of action on economy, environment and society aims to strengthen adaptive capacity and resilience to climate change and disasters. It emphasizes rights of all Ni-Vanuatu, including women, youth, the elderly and vulnerable groups (Nalau et al., 2016). Vanuatu has also developed a Coastal Adaptation Plan (Republic of Vanuatu, 2016), an integrated Climate Change and Disaster Risk Reduction Policy (2016–2030) (SPC, 2015) and the first South Pacific National Advisory Board on Climate Change & Disaster Risk Reduction (SPC, 2015; UNDP, 2016).

Vanuatu aims to integrate planning at multiple scales, and increase climate resilience by supporting local coping capacities and iterative processes of planning for sustainable development and integrated risk assessment (Aipira et al., 2017; Eriksson et al., 2017; Granderson, 2017). Climate-resilient development is also supported by non-state partnerships, for example, the 'Yumi stap redi long climate change'—the Vanuatu non-governmental organization Climate Change Adaptation Program (MacLellan, 2015). This programme focuses on equitable governance, with particular attention to supporting women's voices in decision-making through allied programmes addressing domestic violence, and rights-based education to reduce social marginalization; alongside institutional reforms for greater transparency, accountability and community participation in decision-making (Davies, 2015; MacLellan, 2015; Sterrett, 2015; Ensor, 2016; UN Women, 2016).

Power imbalances embedded in the political economy of development (Nunn et al., 2014), gender discrimination (Aipira et al., 2017) and the priorities of climate finance (Cabezon et al., 2016) may marginalize the priorities of local communities and influence how local risks are understood, prioritised and managed (Kuruppu and Willie, 2015; Baldacchino, 2017; Sovacool et al., 2017). However, the experience of the low death toll after Cyclone Pam suggests effective use of local knowledge in planning and early warning may support resilience at least in the absence of storm surge flooding (Handmer and Iveson, 2017; Nalau et al., 2017). Nevertheless, the very severe infrastructure damage of Cyclone Pam 2015 highlights the limits of individual Pacific SIDS efforts and the need for global and regional responses to a 1.5°C warmer world (see Chapter 3, Box 3.5, Chapter 4, Box 4.3) (Dilling et al., 2015; Ensor, 2016; Shultz et al., 2016; Rey et al., 2017).

Communities, towns and cities also contribute to low-carbon pathways, sustainable development and fair and equitable climate resilience, often focused on processes of power, learning and contestation as entry points to more localised CRDPs (*medium evidence, high agreement*) (Cross-Chapter Box 13 in this chapter, Box 5.2). In the Scottish Borders Climate Resilient Communities Project (United Kingdom), local flood management is linked with national policies to foster cross-scalar and inclusive governance, with attention to systemic disadvantages, shocks and stressors, capacity building, learning for change and climate narratives to inspire hope and action, all of which are essential for community resilience in a 1.5°C warmer world (Fazey et al., 2018). Narratives and storytelling are vital for realizing place-based 1.5°C futures as they create space for agency, deliberation, co-constructing meaning, imagination and desirable and dignified pathways (Veland et al., 2018). Engagement with possible futures, identity and self-reliance is also documented for Alaska, where warming has already exceeded 1.5°C and indigenous communities invest in renewable energy, greenhouses for food security and new fishing practices to overcome loss of sea ice, flooding and erosion (Chapin et al., 2016; Fazey et al., 2018). The Asian Cities Climate Change Resilience Network facilitates shared learning dialogues, risk-to-resilience workshops, and

iterative, consultative planning in flood-prone cities in India; vulnerable communities, municipal governmental agents, entrepreneurs and technical experts negotiate different visions, trade-offs and local politics to identify desirable pathways (Harris et al., 2017).

Transforming our societies and systems to limit global warming to 1.5°C and ensuring equity and well-being for human populations and ecosystems in a 1.5°C warmer world would require ambitious and well-integrated adaptation–mitigation–development pathways that deviate fundamentally from high-carbon, business-as-usual futures (Okereke and Coventry, 2016; Arts, 2017; Gupta and Arts, 2017; Sealey-Huggins, 2017). Identifying and negotiating socially acceptable, inclusive and equitable pathways towards climate-resilient futures is a challenging, yet important, endeavour, fraught with complex moral, practical and political difficulties and inevitable trade-offs (*very high confidence*). The ultimate questions are: what futures do we want (Bai et al., 2016; Tàbara et al., 2017; Klinsky and Winkler, 2018; O'Brien, 2018; Veland et al., 2018), whose resilience matters, for what, where, when and why (Meerow and Newell, 2016), and 'whose vision ... is being pursued and along which pathways' (Gillard et al., 2016).

Cross-Chapter Box 13 | Cities and Urban Transformation

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Global Urbanization in a 1.5°C Warmer World

The concentration of economic activity, dense social networks, human resource capacity, investment in infrastructure and buildings, relatively nimble local governments, close connection to surrounding rural and natural environments, and a tradition of innovation provide urban areas with transformational potential (see Chapter 4, Section 4.3.3) (Castán Broto, 2017). In this sense, the urbanization megatrend that will take place over the next three decades, and add approximately 2 billion people to the global urban population (UN, 2014), offers opportunities for efforts to limit warming to 1.5°C.

Cities can also, however, concentrate the risks of flooding, landslides, fire and infectious and parasitic disease that are expected to heighten in a 1.5°C warmer world (Chapter 3). In African and Asian countries where urbanization rates are highest, these risks could expose and amplify pre-existing stresses related to poverty, exclusion, and governance (Gore, 2015; Dodman et al., 2017; Jiang and O'Neill, 2017; Pelling et al., 2018; Solecki et al., 2018). Through its impact on economic development and investment, urbanization often leads to increased consumption and environmental degradation and enhanced vulnerability and risk (Rosenzweig et al., 2018). In the absence of innovation, the combination of urbanization and urban economic development could contribute 226 GtCO₂ in emissions by 2050 (Bai et al., 2018). At the same time, some new urban developments are demonstrating combined carbon and Sustainable Development Goals (SDG) benefits (Wiktorowicz et al., 2018), and it is in towns and cities that building renovation rates can be most easily accelerated to support the transition to 1.5°C pathways (Kuramochi et al., 2018), including through voluntary programmes (Van der Heijden, 2018).

Urban transformations and emerging climate-resilient development pathways

The 1.5°C pathways require action in all cities and urban contexts. Recent literature emphasizes the need to deliberate and negotiate how resilience and climate-resilient pathways can be fostered in the context of people's daily lives, including the failings of everyday development such as unemployment, inadequate housing and a growing informal sector and settlements (informality), in order

Cross-Chapter Box 13 (continued)

to acknowledge local priorities and foster transformative learning (Vale, 2014; Shi et al., 2016; Harris et al., 2017; Ziervogel et al., 2017; Fazey et al., 2018; Macintyre et al., 2018). Enhancing deliberate transformative capacities in urban contexts also entails new and relational forms of envisioning agency, equity, resilience, social cohesion and well-being (Section 5.5.3) (Gillard et al., 2016; Ziervogel et al., 2016). Two examples of urban transformation are explored here.

The built environment, spatial planning, infrastructure, energy services, mobility and urban–rural linkages necessary in rapidly growing cities in South Asia and Africa in the next three decades present mitigation, adaptation and development opportunities that are crucial for a 1.5°C world (Newman et al., 2017; Lwasa et al., 2018; Teferi and Newman, 2018). Realizing these opportunities would require the structural challenges of poverty, weak and contested local governance, and low levels of local government investment to be addressed on an unprecedented scale (Wachsmuth et al., 2016; Chu et al., 2017; van Noorloos and Kloosterboer, 2017; Pelling et al., 2018).

Urban governance is critical to ensuring that the necessary urban transitions deliver economic growth and equity (Hughes et al., 2018). The proximity of local governments to citizens and their needs can make them powerful agents of climate action (Melica et al., 2018), but urban governance is enhanced when it involves multiple actors (Ziervogel et al., 2016; Pelling et al., 2018), supportive national governments (Tait and Euston-Brown, 2017), and sub-national climate networks (see Chapter 4, Section 4.4.1). Governance is complicated for the urban population currently living in informality. This population is expected to triple, to three billion, by 2050 (Satterthwaite et al., 2018), placing a significant portion of the world's population beyond the direct reach of formal climate mitigation and adaptation policies (Revi et al., 2014). How to address the co-evolved and structural conditions that lead to urban informality and associated vulnerability to 1.5°C of warming is a central question for this report. Brown and McGranahan (2016) cite evidence that the informal urban 'green economy' that has emerged out of necessity in the absence of formal service provisions is frequently low-carbon and resource-efficient.

Realising the potential for low carbon transitions in informal urban settlements would require an express recognition of the unpaid-for contributions of women in the informal economy, and new partnerships between the state and communities (Ziervogel et al., 2017; Pelling et al., 2018; Satterthwaite et al., 2018). There is no guarantee that these partnerships will evolve or cohere into the type of service delivery and climate governance system that could steer the change on a scale required to limit to warming to 1.5°C (Jaglin, 2014). However, work by transnational networks, such as Shack/Slum Dwellers International, C40, the Global Covenant of Mayors, and the International Council for Local Environmental Initiatives, as well as efforts to combine in-country planning for Nationally Determined Contributions (NDCs) (Andonova et al., 2017; Fuhr et al., 2018) with those taking place to support the New Urban Agenda and National Urban Policies, represent one step towards realizing the potential (Tait and Euston-Brown, 2017). So too do 'old urban agendas', such as slum upgrading and universal water and sanitation provision (McGranahan et al., 2016; Satterthwaite, 2016; Satterthwaite et al., 2018).

Transition Towns (TTs) are a type of urban transformation that have emerged mainly in high-income countries. The grassroots TT movement (origin in the United Kingdom) combines adaptation, mitigation and just transitions, mainly at the level of communities and small towns. It now has more than 1,300 registered local initiatives in more than 40 countries (Grossmann and Creamer, 2017), many of them in the United Kingdom, the United States, and other high-income countries. TTs are described as 'progressive localism' (Cretney et al., 2016), aiming to foster a 'communitarian ecological citizenship' that goes beyond changes in consumption and lifestyle (Kenis, 2016). They aspire to promote equitable communities resilient to the impacts of climate change, peak oil and unstable global markets; re-localization of production and consumption; and transition pathways to a post-carbon future (Feola and Nunes, 2014; Evans and Phelan, 2016; Grossmann and Creamer, 2017).

TT initiatives typically pursue lifestyle-related low-carbon living and economies, food self-sufficiency, energy efficiency through renewables, construction with locally sourced material and cottage industries (Barnes, 2015; Staggenborg and Ogrodnik, 2015; Taylor Aiken, 2016). Social and iterative learning through the collective involves dialogue, deliberation, capacity building, citizen science engagements, technical re-skilling to increase self-reliance, for example canning and preserving food and permaculture, future visioning and emotional training to share difficulties and loss (Feola and Nunes, 2014; Barnes, 2015; Boke, 2015; Taylor Aiken, 2015; Kenis, 2016; Mehmood, 2016; Grossmann and Creamer, 2017).

Important conditions for successful transition groups include flexibility, participatory democracy, care ethics, inclusiveness and consensus-building, assuming bridging or brokering roles, and community alliances and partnerships (Feola and Nunes, 2014; Mehmood, 2016; Taylor Aiken, 2016; Grossmann and Creamer, 2017). Smaller scale rural initiatives allow for more experimentation

Cross-Chapter Box 13 (continued)

(Cretney et al., 2016), while those in urban centres benefit from stronger networks and proximity to power structures (North and Longhurst, 2013; Nicolosi and Feola, 2016). Increasingly, TTs recognize the need to participate in policymaking (Kenis and Mathijs, 2014; Barnes, 2015).

Despite high self-ratings of success, some TT initiatives are too inwardly focused and geographically isolated (Feola and Nunes, 2014), while others have difficulties in engaging marginalized, non-white, non-middle-class community members (Evans and Phelan, 2016; Nicolosi and Feola, 2016; Grossmann and Creamer, 2017). In the United Kingdom, expectations of innovations growing in scale (Taylor Aiken, 2015) and carbon accounting methods required by funding bodies (Taylor Aiken, 2016) undermine local resilience building. Tension between explicit engagements with climate change action and efforts to appeal to more people have resulted in difficult trade-offs and strained member relations (Grossmann and Creamer, 2017) though the contribution to changing an urban culture that prioritizes climate change is sometimes underestimated (Wiktorowicz et al., 2018).

Urban actions that can highlight the 1.5°C agenda include individual actions within homes (Werfel, 2017; Buntaine and Prather, 2018); demonstration zero carbon developments (Wiktorowicz et al., 2018); new partnerships between communities, government and business to build mass transit and electrify transport (Glazebrook and Newman, 2018); city plans to include climate outcomes (Millard-Ball, 2013); and support for transformative change across political, professional and sectoral divides (Bai et al., 2018).

5.6 Conditions for Achieving Sustainable Development, Eradicating Poverty and Reducing Inequalities in 1.5°C Warmer Worlds

This chapter has described the fundamental, urgent and systemic transformations that would be needed to achieve sustainable development, eradicate poverty and reduce inequalities in a 1.5°C warmer world, in various contexts and across scales. In particular, it has highlighted the societal dimensions, putting at the centre people's needs and aspirations in their specific contexts. Here we synthesize some of the most pertinent enabling conditions (see Glossary) to support these profound transformations. These conditions are closely interlinked and connected by the overarching concept of governance, which broadly includes institutional, socio-economic, cultural and technological elements (see Chapter 1, Cross-Chapter Box 4 in Chapter 1).

5.6.1 Finance and Technology Aligned with Local Needs

Significant gaps in green investment constrain transitions to a low-carbon economy aligned with development objectives (Volz et al., 2015; Campiglio, 2016). Hence, unlocking new forms of public, private and public-private financing is essential to support environmental sustainability of the economic system (Croce et al., 2011; Blyth et al., 2015; Falcone et al., 2018) (see Chapter 4, Section 4.4.5). To avoid risks of undesirable trade-offs with the SDGs caused by national budget constraints, improved access to international climate finance is essential for supporting adaptation, mitigation and sustainable development, especially for LDCs and SIDS (*medium evidence, high agreement*) (Shine and Campillo, 2016; Wood, 2017). Care needs to be taken when international donors or partnership arrangements influence project financing structures (Kongsager and Corbera, 2015; Purdon, 2015; Phillips et al., 2017; Ficklin et al., 2018). Conventional climate funding schemes, especially the Clean Development Mechanism (CDM), have

shown positive effects on sustainable development but also adverse consequences, for example, on adaptive capacities of rural households and uneven distribution of costs and benefits, often exacerbating inequalities (*robust evidence, high agreement*) (Aggarwal, 2014; Brohé, 2014; He et al., 2014; Schade and Obergassel, 2014; Smits and Middleton, 2014; Wood et al., 2016a; Horstmann and Hein, 2017; Kreibich et al., 2017). Close consideration of recipients' context-specific needs when designing financial support helps to overcome these limitations as it better aligns community needs, national policy objectives and donors' priorities; puts the emphasis on the increase of transparency and predictability of support; and fosters local capacity building (*medium evidence, high agreement*) (Barrett, 2013; Boyle et al., 2013; Shine and Campillo, 2016; Ley, 2017; Sánchez and Izzo, 2017).

The development and transfer of technologies is another enabler for developing countries to contribute to the requirements of the 1.5°C objective while achieving climate resilience and their socio-economic development goals (see Chapter 4, Section 4.4.4). International-level governance would be needed to boost domestic innovation and the deployment of new technologies, such as negative emission technologies, towards the 1.5°C objective (see Chapter 4, Section 4.3.7), but the alignment with local needs depends on close consideration of the specificities of the domestic context in countries at all levels of development (de Coninck and Sagar, 2015; IEA, 2015; Parikh et al., 2018). Technology transfer supporting development in developing countries would require an understanding of local and national actors and institutions (de Coninck and Puig, 2015; de Coninck and Sagar, 2017; Michaelowa et al., 2018), careful attention to the capacities in the entire innovation chain (Khosla et al., 2017; Olawuyi, 2017) and transfer of not only equipment but also knowledge (*medium evidence, high agreement*) (Murphy et al., 2015).

5.6.2 Integration of Institutions

Multilevel governance in climate change has emerged as a key enabler for systemic transformation and effective governance (see Chapter 4,

Section 4.4.1). On the one hand, low-carbon and climate-resilient development actions are often well aligned at the lowest scale possible (Suckall et al., 2015; Sánchez and Izzo, 2017), and informal, local institutions are critical in enhancing the adaptive capacity of countries and marginalized communities (Yaro et al., 2015). On the other hand, international and national institutions can provide incentives for projects to harness synergies and avoid trade-offs (Kongsager et al., 2016).

Governance approaches that coordinate and monitor multiscale policy actions and trade-offs across sectoral, local, national, regional and international levels are therefore best suited to implement goals towards 1.5°C warmer conditions and sustainable development (Ayers et al., 2014; Stringer et al., 2014; von Stechow et al., 2016; Gwimbi, 2017; Hayward, 2017; Maor et al., 2017; Roger et al., 2017; Michaelowa et al., 2018). Vertical and horizontal policy integration and coordination is essential to take into account the interplay and trade-offs between sectors and spatial scales (Duguma et al., 2014; Naess et al., 2015; von Stechow et al., 2015; Antwi-Agyei et al., 2017a; Di Gregorio et al., 2017; Runhaar et al., 2018), enable the dialogue between local communities and institutional bodies (Colenbrander et al., 2016), and involve non-state actors such as business, local governments and civil society operating across different scales (*robust evidence, high agreement*) (Hajer et al., 2015; Labriet et al., 2015; Hale, 2016; Pelling et al., 2016; Kalafatis, 2017; Lyon, 2018).

5.6.3 Inclusive Processes

Inclusive governance processes are critical for preparing for a 1.5°C warmer world (Fazey et al., 2018; O'Brien, 2018; Patterson et al., 2018). These processes have been shown to serve the interests of diverse groups of people and enhance empowerment of often excluded stakeholders, notably women and youth (MRFCJ, 2015a; Dumont et al., 2017). They also enhance social- and co-learning which, in turn, facilitates accelerated and adaptive management and the scaling up of capacities for resilience building (Ensor and Harvey, 2015; Reij and Winterbottom, 2015; Tschakert et al., 2016; Binam et al., 2017; Dumont et al., 2017; Fazey et al., 2018; Lyon, 2018; O'Brien, 2018), and provides opportunities to blend indigenous, local and scientific knowledge (*robust evidence, high agreement*) (see Chapter 4, Section 4.3.5.5, Box 4.3, Section 5.3) (Antwi-Agyei et al., 2017a; Coe et al., 2017; Thornton and Comberti, 2017). Such co-learning has been effective in improving deliberative decision-making processes that incorporate different values and world views (Cundill et al., 2014; C. Butler et al., 2016; Ensor, 2016; Fazey et al., 2016; Gorrdard et al., 2016; Aipira et al., 2017; Chung Tiam Fook, 2017; Maor et al., 2017), and create space for negotiating diverse interests and preferences (*robust evidence, high agreement*) (O'Brien et al., 2015; Gillard et al., 2016; DeCaro et al., 2017; Harris et al., 2017; Lahn, 2018).

5.6.4 Attention to Issues of Power and Inequality

Societal transformations to limit global warming to 1.5°C and strive for equity and well-being for all are not power neutral (Section 5.5.3). Development preferences are often shaped by powerful interests that determine the direction and pace of change, anticipated benefits and beneficiaries, and acceptable and unacceptable trade-offs (Newell et

al., 2014; Fazey et al., 2016; Tschakert et al., 2016; Winkler and Dubash, 2016; Wood et al., 2016b; Karlsson et al., 2017; Quan et al., 2017; Tanner et al., 2017). Each development pathway, including legacies and path dependencies, creates its own set of opportunities and challenges and winners and losers, both within and across countries (Figure 5.5) (*robust evidence, high agreement*) (Mathur et al., 2014; Phillips et al., 2017; Stringer et al., 2017; Wood, 2017; Ficklin et al., 2018; Gajjar et al., 2018).

Addressing the uneven distribution of power is critical to ensure that societal transformation towards a 1.5°C warmer world does not exacerbate poverty and vulnerability or create new injustices but rather encourages equitable transformational change (Patterson et al., 2018). Equitable outcomes are enhanced when they pay attention to just outcomes for those negatively affected by change (Newell et al., 2014; Dilling et al., 2015; Naess et al., 2015; Sovacool et al., 2015; Cervigni and Morris, 2016; Keohane and Victor, 2016) and promote human rights, increase equality and reduce power asymmetries within societies (*robust evidence, high agreement*) (UNRISD, 2016; Robinson and Shine, 2018).

5.6.5 Reconsidering Values

The profound transformations that would be needed to integrate sustainable development and 1.5°C-compatible pathways call for examining the values, ethics, attitudes and behaviours that underpin societies (Hartzell-Nichols, 2017; O'Brien, 2018; Patterson et al., 2018). Infusing values that promote sustainable development (Holden et al., 2017), overcome individual economic interests and go beyond economic growth (Hackmann, 2016), encourage desirable and transformative visions (Tàbara et al., 2018), and care for the less fortunate (Howell and Allen, 2017) is part and parcel of climate-resilient and sustainable development pathways. This entails helping societies and individuals to strive for sufficiency in resource consumption within planetary boundaries alongside sustainable and equitable well-being (O'Neill et al., 2018). Navigating 1.5°C societal transformations, characterized by action from local to global, stresses the core commitment to social justice, solidarity and cooperation, particularly regarding the distribution of responsibilities, rights and mutual obligations between nations (*medium evidence, high agreement*) (Patterson et al., 2018; Robinson and Shine, 2018).

5.7 Synthesis and Research Gaps

The assessment in Chapter 5 illustrates that limiting global warming to 1.5°C above pre-industrial levels is fundamentally connected with achieving sustainable development, poverty eradication and reducing inequalities. It shows that avoided impacts between 1.5°C and 2°C temperature stabilization would make it easier to achieve many aspects of sustainable development, although important risks would remain at 1.5°C (Section 5.2). Synergies between adaptation and mitigation response measures with sustainable development and the SDGs can often be enhanced when attention is paid to well-being and equity while, when unaddressed, poverty and inequalities may be exacerbated (Section 5.3 and 5.4). Climate-resilient development pathways (CRDPs)

open up routes towards socially desirable futures that are sustainable and liveable, but concrete evidence reveals complex trade-offs along a continuum of different pathways, highlighting the role of societal values, internal contestations and political dynamics (Section 5.5). The transformations towards sustainable development in a 1.5°C warmer world, in all contexts, involve fundamental societal and systemic changes over time and across scale, and a set of enabling conditions without which the dual goal is difficult if not impossible to achieve (Sections 5.5 and 5.6).

This assessment is supported by growing knowledge on the linkages between a 1.5°C warmer world and different dimensions of sustainable development. However, several gaps in the literature remain:

Limited evidence exists that explicitly examines the real-world implications of a 1.5°C warmer world (and overshoots) as well as avoided impacts between 1.5°C versus 2°C for the SDGs and sustainable development more broadly. Few projections are available for households, livelihoods and communities. And literature on differential localized impacts and their cross-sector interacting and cascading effects with multidimensional patterns of societal vulnerability, poverty and inequalities remains scarce. Hence, caution is needed when global-level conclusions about adaptation and mitigation measures in a 1.5°C warmer world are applied to sustainable development in local, national and regional settings.

Limited literature has systematically evaluated context-specific synergies and trade-offs between and across adaptation and mitigation response measures in 1.5°C-compatible pathways and the SDGs. This

hampers the ability to inform decision-making and fair and robust policy packages adapted to different local, regional or national circumstances. More research is required to understand how trade-offs and synergies will intensify or decrease, differentially across geographic regions and time, in a 1.5°C warmer world and as compared to higher temperatures.

Limited availability of interdisciplinary studies also poses a challenge for connecting the socio-economic transformations and the governance aspects of low emissions, climate-resilient transformations. For example, it remains unclear how governance structures enable or hinder different groups of people and countries to negotiate pathway options, values and priorities.

The literature does not demonstrate the existence of 1.5°C-compatible pathways achieving the ‘universal and indivisible’ agenda of the 17 SDGs, and hence does not show whether and how the nature and pace of changes that would be required to meet 1.5°C climate stabilization could be fully synergetic with all the SDGs.

The literature on low emissions and CRDPs in local, regional and national contexts is growing. Yet the lack of standard indicators to monitor such pathways makes it difficult to compare evidence grounded in specific contexts with differential circumstances, and therefore to derive generic lessons on the outcome of decisions on specific indicators. This knowledge gap poses a challenge for connecting local-level visions with global-level trajectories to better understand key conditions for societal and systems transformations that reconcile urgent climate action with well-being for all.

Frequently Asked Questions

FAQ 5.1 | What are the Connections between Sustainable Development and Limiting Global Warming to 1.5°C above Pre-Industrial Levels?

Summary: Sustainable development seeks to meet the needs of people living today without compromising the needs of future generations, while balancing social, economic and environmental considerations. The 17 UN Sustainable Development Goals (SDGs) include targets for eradicating poverty; ensuring health, energy and food security; reducing inequality; protecting ecosystems; pursuing sustainable cities and economies; and a goal for climate action (SDG 13). Climate change affects the ability to achieve sustainable development goals, and limiting warming to 1.5°C will help meet some sustainable development targets. Pursuing sustainable development will influence emissions, impacts and vulnerabilities. Responses to climate change in the form of adaptation and mitigation will also interact with sustainable development with positive effects, known as synergies, or negative effects, known as trade-offs. Responses to climate change can be planned to maximize synergies and limit trade-offs with sustainable development.

For more than 25 years, the United Nations (UN) and other international organizations have embraced the concept of sustainable development to promote well-being and meet the needs of today's population without compromising the needs of future generations. This concept spans economic, social and environmental objectives including poverty and hunger alleviation, equitable economic growth, access to resources, and the protection of water, air and ecosystems. Between 1990 and 2015, the UN monitored a set of eight Millennium Development Goals (MDGs). They reported progress in reducing poverty, easing hunger and child mortality, and improving access to clean water and sanitation. But with millions remaining in poor health, living in poverty and facing serious problems associated with climate change, pollution and land-use change, the UN decided that more needed to be done. In 2015, the UN Sustainable Development Goals (SDGs) were endorsed as part of the 2030 Agenda for Sustainable Development. The 17 SDGs (Figure FAQ 5.1) apply to all countries and have a timeline for success by 2030. The SDGs seek to eliminate extreme poverty and hunger; ensure health, education, peace, safe water and clean energy for all; promote inclusive and sustainable consumption, cities, infrastructure and economic growth; reduce inequality including gender inequality; combat climate change and protect oceans and terrestrial ecosystems.

Climate change and sustainable development are fundamentally connected. Previous IPCC reports found that climate change can undermine sustainable development, and that well-designed mitigation and adaptation responses can support poverty alleviation, food security, healthy ecosystems, equality and other dimensions of sustainable development. Limiting global warming to 1.5°C would require mitigation actions and adaptation measures to be taken at all levels. These adaptation and mitigation actions would include reducing emissions and increasing resilience through technology and infrastructure choices, as well as changing behaviour and policy.

These actions can interact with sustainable development objectives in positive ways that strengthen sustainable development, known as synergies. Or they can interact in negative ways, where sustainable development is hindered or reversed, known as trade-offs.

An example of a synergy is sustainable forest management, which can prevent emissions from deforestation and take up carbon to reduce warming at reasonable cost. It can work synergistically with other dimensions of sustainable development by providing food (SDG 2) and clean water (SDG 6) and protecting ecosystems (SDG 15). Other examples of synergies are when climate adaptation measures, such as coastal or agricultural projects, empower women and benefit local incomes, health and ecosystems.

An example of a trade-off can occur if ambitious climate change mitigation compatible with 1.5°C changes land use in ways that have negative impacts on sustainable development. An example could be turning natural forests, agricultural areas, or land under indigenous or local ownership to plantations for bioenergy production. If not managed carefully, such changes could undermine dimensions of sustainable development by threatening food and water security, creating conflict over land rights and causing biodiversity loss. Another trade-off could occur for some countries, assets, workers and infrastructure already in place if a switch is made from fossil fuels to other energy sources without adequate planning for such a transition. Trade-offs can be minimized if effectively managed, as when care is taken to improve bioenergy crop yields to reduce harmful land-use change or where workers are retrained for employment in lower carbon sectors.

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FAQ 5.1 (continued)

Limiting temperature increase to 1.5°C can make it much easier to achieve the SDGs, but it is also possible that pursuing the SDGs could result in trade-offs with efforts to limit climate change. There are trade-offs when people escaping from poverty and hunger consume more energy or land and thus increase emissions, or if goals for economic growth and industrialization increase fossil fuel consumption and greenhouse gas emissions. Conversely, efforts to reduce poverty and gender inequalities and to enhance food, health and water security can reduce vulnerability to climate change. Other synergies can occur when coastal and ocean ecosystem protection reduces the impacts of climate change on these systems. The sustainable development goal of affordable and clean energy (SDG 7) specifically targets access to renewable energy and energy efficiency, which are important to ambitious mitigation and limiting warming to 1.5°C.

The link between sustainable development and limiting global warming to 1.5°C is recognized by the SDG for climate action (SDG 13), which seeks to combat climate change and its impacts while acknowledging that the United Nations Framework Convention on Climate Change (UNFCCC) is the primary international, intergovernmental forum for negotiating the global response to climate change.

The challenge is to put in place sustainable development policies and actions that reduce deprivation, alleviate poverty and ease ecosystem degradation while also lowering emissions, reducing climate change impacts and facilitating adaptation. It is important to strengthen synergies and minimize trade-offs when planning climate change adaptation and mitigation actions. Unfortunately, not all trade-offs can be avoided or minimized, but careful planning and implementation can build the enabling conditions for long-term sustainable development.

FAQ5.1: The United Nations Sustainable Development Goals (SDGs)

The link between sustainable development and limiting global warming to 1.5°C is recognised by the Sustainable Development Goal for climate action (SDG 13)



FAQ 5.1, Figure 1 | Climate change action is one of the United Nations Sustainable Development Goals (SDGs) and is connected to sustainable development more broadly. Actions to reduce climate risk can interact with other sustainable development objectives in positive ways (synergies) and negative ways (trade-offs).

Frequently Asked Questions

FAQ 5.2 | What are the Pathways to Achieving Poverty Reduction and Reducing Inequalities while Reaching a 1.5°C World?

Summary: *There are ways to limit global warming to 1.5°C above pre-industrial levels. Of the pathways that exist, some simultaneously achieve sustainable development. They entail a mix of measures that lower emissions and reduce the impacts of climate change, while contributing to poverty eradication and reducing inequalities. Which pathways are possible and desirable will differ between and within regions and nations. This is due to the fact that development progress to date has been uneven and climate-related risks are unevenly distributed. Flexible governance would be needed to ensure that such pathways are inclusive, fair and equitable to avoid poor and disadvantaged populations becoming worse off. Climate-resilient development pathways (CRDPs) offer possibilities to achieve both equitable and low-carbon futures.*

Issues of equity and fairness have long been central to climate change and sustainable development. Equity, like equality, aims to promote justness and fairness for all. This is not necessarily the same as treating everyone equally, since not everyone comes from the same starting point. Often used interchangeably with fairness and justice, equity implies implementing different actions in different places, all with a view to creating an equal world that is fair for all and where no one is left behind.

The Paris Agreement states that it ‘will be implemented to reflect equity... in the light of different national circumstances’ and calls for ‘rapid reductions’ of greenhouse gases to be achieved ‘on the basis of equity, and in the context of sustainable development and efforts to eradicate poverty’. Similarly, the UN SDGs include targets to reduce poverty and inequalities, and to ensure equitable and affordable access to health, water and energy for all.

Equity and fairness are important for considering pathways that limit warming to 1.5°C in a way that is liveable for every person and species. They recognize the uneven development status between richer and poorer nations, the uneven distribution of climate impacts (including on future generations) and the uneven capacity of different nations and people to respond to climate risks. This is particularly true for those who are highly vulnerable to climate change, such as indigenous communities in the Arctic, people whose livelihoods depend on agriculture or coastal and marine ecosystems, and inhabitants of small island developing states. The poorest people will continue to experience climate change through the loss of income and livelihood opportunities, hunger, adverse health effects and displacement.

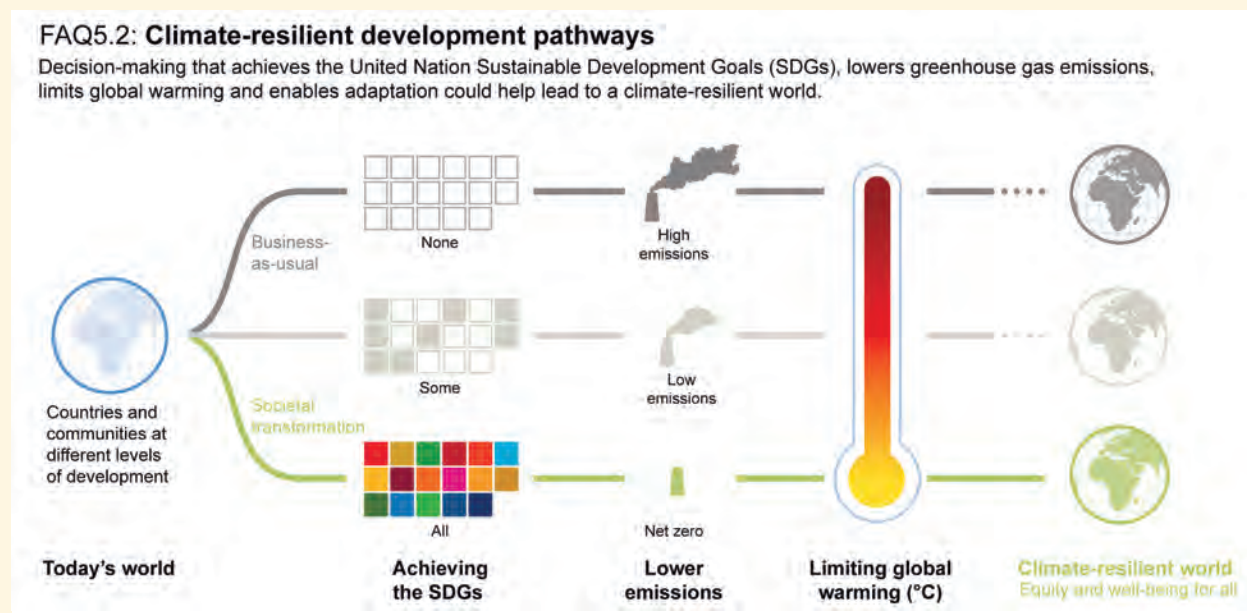
Well-planned adaptation and mitigation measures are essential to avoid exacerbating inequalities or creating new injustices. Pathways that are compatible with limiting warming to 1.5°C and aligned with the SDGs consider mitigation and adaptation options that reduce inequalities in terms of who benefits, who pays the costs and who is affected by possible negative consequences. Attention to equity ensures that disadvantaged people can secure their livelihoods and live in dignity, and that those who experience mitigation or adaptation costs have financial and technical support to enable fair transitions.

CRDPs describe trajectories that pursue the dual goal of limiting warming to 1.5°C while strengthening sustainable development. This includes eradicating poverty as well as reducing vulnerabilities and inequalities for regions, countries, communities, businesses and cities. These trajectories entail a mix of adaptation and mitigation measures consistent with profound societal and systems transformations. The goals are to meet the short-term SDGs, achieve longer-term sustainable development, reduce emissions towards net zero around the middle of the century, build resilience and enhance human capacities to adapt, all while paying close attention to equity and well-being for all.

The characteristics of CRDPs will differ across communities and nations, and will be based on deliberations with a diverse range of people, including those most affected by climate change and by possible routes towards transformation. For this reason, there are no standard methods for designing CRDPs or for monitoring their progress towards climate-resilient futures. However, examples from around the world demonstrate that flexible and inclusive governance structures and broad participation often help support iterative decision-making, continuous learning and experimentation. Such inclusive processes can also help to overcome weak institutional arrangements and power structures that may further exacerbate inequalities.

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FAQ 5.2 (continued)



FAQ 5.2, Figure 1 | Climate-resilient development pathways (CRDPs) describe trajectories that pursue the dual goals of limiting warming to 1.5°C while strengthening sustainable development. Decision-making that achieves the SDGs, lowers greenhouse gas emissions and limits global warming could help lead to a climate-resilient world, within the context of enhancing adaptation.





















































































































































































































































































































Ambitious actions already underway around the world can offer insight into CRDPs for limiting warming to 1.5°C. For example, some countries have adopted clean energy and sustainable transport while creating environmentally friendly jobs and supporting social welfare programmes to reduce domestic poverty. Other examples teach us about different ways to promote development through practices inspired by community values. For instance, *Buen Vivir*, a Latin American concept based on indigenous ideas of communities living in harmony with nature, is aligned with peace; diversity; solidarity; rights to education, health, and safe food, water, and energy; and well-being and justice for all. The Transition Movement, with origins in Europe, promotes equitable and resilient communities through low-carbon living, food self-sufficiency and citizen science. Such examples indicate that pathways that reduce poverty and inequalities while limiting warming to 1.5°C are possible and that they can provide guidance on pathways towards socially desirable, equitable and low-carbon futures.

Table 5.2 | Mitigation – SDG table
Social-Demand

Industry	1 NO POVERTY			2 ZERO HUNGER			3 GOOD HEALTH AND WELL-BEING			4 QUALITY EDUCATION					
	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence
Accelerating Energy Efficiency Improvement	Reduces Poverty														
	↑	[+2]	☐	☹	★		[0]	No direct interaction			↑	[+2]	☐☐	☹☹	★★
	% of people living below poverty line declines from 49% to 18% in South African context.														
	Altieri et al., 2016														
Low-carbon Fuel Switch		[0]	No direct interaction				[0]	No direct interaction			↑	[+2]	☐☐	☹☹	★★
Industries are becoming suppliers of energy, waste heat, water and roof tops for solar energy generation, and hence helping to improve air and water quality.															
Vassolo and Döll, 2005; Nguyen et al., 2014; Holland et al., 2015; Kemer et al., 2015; Fricko et al., 2016															
Decarbonization/CCS/CCU	Disease and Mortality (3.1/3.2/3.3/3.4)														
		[0]	No direct interaction			↓	[-1]	☐☐	☹☹☹	★★★		[0]	No direct interaction		
	There is a risk of CO ₂ leakage both from geological formations as well as from the transportation infrastructure from source to sequestration locations.														
	Wang and Jaffe, 2004; Hertwich et al., 2008; Apps et al., 2010; Veltman et al., 2010; Koomeef et al., 2011; Singh et al., 2011; Sirila et al., 2012; Atchley et al., 2013; Corsten et al., 2013; IPCC, 2014														
No direct interaction															
No direct interaction															

	1 NO POVERTY	2 ZERO HUNGER	3 GOOD HEALTH AND WELL-BEING	4 QUALITY EDUCATION											
	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence
Buildings	Behavioural Response	 Poverty Reduction via Financial Savings (1.1) ↑ [+2] ④ ⑤ ★ People living in deprived communities feel positive and predict considerable financial savings. Scott et al., 2014	[0]	No direct interaction	Improved Warmth and Comforts ↑ [+2] ④ ④ ④ ⑤ ⑤ ⑤ ★★ ★★ Home occupants reported warmth as the most important aspect of comfort which was largely temperature-related and low in energy costs. Residents living in deprived areas expect improved warmth in their properties after energy efficiency measures are employed. Huebner et al., 2013; Yue et al., 2013; Scott et al., 2014; Zhao et al., 2017	[0]	No direct interaction	Equal Access to Educational Institutions (4.1/4.2/4.3/4.5) ↑ [+2] ④ ⑤ ★ Household energy efficiency measures reduce school absences for children with asthma due to indoor pollution. Maldment et al., 2014							
	Accelerating Energy Efficiency Improvement	 Poverty and Development (1.1/1.2/1.3/1.4) ↑ / ↓ [+2,-1] ④ ④ ④ ⑤ ⑤ ⑤ ★★ ★★ Energy efficiency interventions lead to cost savings which are realized due to reduced energy bills that further lead to poverty reduction. Participants with low incomes experience greater benefits. 'Energy efficiency and biomass strategies benefitted the poor more than wind and solar, whose benefits are captured by industry. Carbon mitigation can increase or decrease inequalities. The distributional costs of new energy policies (e.g., supporting renewables and energy efficiency) are dependent on instrument design. If costs fall disproportionately on the poor, then this could impair progress towards universal energy access and, by extension, counteract the fight to eliminate poverty. (Quote from McCollum et al., 2018). Casillas and Kammen, 2012; Hirth and Ueckerdt, 2013; Jakob and Steckel, 2014; Maldment et al., 2014; Scott et al., 2014; Fay et al., 2015; Cameron et al., 2016; Hallegatte et al., 2016b; Bernueta et al., 2017; McCollum et al., 2018	↑ [+2] ④ ⑤ ★ Using the improved stoves supports local food security and has significantly impacted on food security. By making fuel last longer, the improved stoves help improve food security and also provide a better buffer against fuel shortages induced by climate change-related events such as droughts, floods or hurricanes (Bernueta et al. 2017). Bernueta et al., 2017	Food Security (2.1) ↑ [+2] ④ ⑤ ★ Using the improved stoves supports local food security and has significantly impacted on food security. By making fuel last longer, the improved stoves help improve food security and also provide a better buffer against fuel shortages induced by climate change-related events such as droughts, floods or hurricanes (Bernueta et al. 2017). Bernueta et al., 2017	Healthy Lives and Well-being for All at All Ages (3.2/3.9) ↑ [+2] ④ ④ ④ ⑤ ⑤ ⑤ ★★ ★★ Efficient stoves improve health, especially for indigenous and poor rural communities. Household energy efficiency has positive health impacts on children's respiratory health, weight and susceptibility to illness, and the mental health of adults. Household energy efficiency improves winter warmth, lowers relative humidity with benefits for cardiovascular and respiratory health. Further improved indoor air quality by thermal regulation and occupant comfort are realised. However, in one instance, negative health impacts (asthma) of increased household energy efficiency were also noted when housing upgrades took place without changes in occupant behaviours. Home occupants reported warmth as the most important aspect of comfort which was largely temperature-related and low in energy costs. Residents living in the deprived areas expect improved warmth in their properties after energy efficiency measures are employed. Djimila et al., 2013; Huebner et al., 2013; Yue et al., 2013; Bhoyvaid et al., 2014; Debez et al., 2014; Maldment et al., 2014; Scott et al., 2014; Cameron et al., 2015; Liddell and Guiney, 2015; Sharpe et al., 2015; Wells et al., 2015; Willand et al., 2015; Bernueta et al., 2017; Zhao et al., 2017										
	Improved Access and Fuel Switch to Modern Low-carbon Energy	 Poverty and Development (1.1/1.2/1.3/1.4) ↑ [+2] ④ ④ ④ ⑤ ⑤ ⑤ ★★ ★★ Access to modern energy forms (electricity, clean stoves, high-quality lighting) is fundamental to human development since the energy services made possible by them help alleviate chronic and persistent poverty. Strength of the impact varies in the literature. (Quote from McCollum et al., 2018) Kirubi et al., 2009; Casillas and Kammen, 2010; Cook, 2011; Pachauri et al., 2012; Podes, 2013; Pueyo et al., 2013; Zulu and Richardson, 2013; Bonan et al., 2014; Rao et al., 2014; Burlig and Preonas, 2016; McCollum et al., 2018	~ / ↓ [0,-1] ④ ④ ⑤ ⑤ ⑤ ★★ Modern energy access is critical to enhance agricultural yields/productivity, decrease post-harvest losses and mechanize agri-processing – all of which can aid food security. However, large-scale bioenergy and food production may compete for scarce land and other inputs (e.g., water, fertilizers), depending on how and where biomass supplies are grown and the indirect land use change impacts that result. If not implemented thoughtfully, this could lead to higher food prices globally, and thus reduce access to affordable food for the poor. Enhanced agricultural productivities can ameliorate the situation by allowing as much bioenergy to be produced on as little land as possible. Cabraal et al., 2005; Tilman et al., 2009; van Vuuren et al., 2009; Asaduzzaman et al., 2010; Finco and Doppler, 2010; Msangi et al., 2010; Smith et al., 2013, 2014; Lotze-Campen et al., 2014; Hasegawa et al., 2015; Sola et al., 2016; McCollum et al., 2018	Food Security and Agricultural Productivity (2.1/2.4) ~ / ↓ [0,-1] ④ ④ ⑤ ⑤ ⑤ ★★ Modern energy access is critical to enhance agricultural yields/productivity, decrease post-harvest losses and mechanize agri-processing – all of which can aid food security. However, large-scale bioenergy and food production may compete for scarce land and other inputs (e.g., water, fertilizers), depending on how and where biomass supplies are grown and the indirect land use change impacts that result. If not implemented thoughtfully, this could lead to higher food prices globally, and thus reduce access to affordable food for the poor. Enhanced agricultural productivities can ameliorate the situation by allowing as much bioenergy to be produced on as little land as possible. Cabraal et al., 2005; Tilman et al., 2009; van Vuuren et al., 2009; Asaduzzaman et al., 2010; Finco and Doppler, 2010; Msangi et al., 2010; Smith et al., 2013, 2014; Lotze-Campen et al., 2014; Hasegawa et al., 2015; Sola et al., 2016; McCollum et al., 2018	Disease and Mortality (3.1/3.2/3.3/3.4) ↑ [+2] ④ ④ ④ ⑤ ⑤ ⑤ ★★ ★★ Access to modern energy services can contribute to fewer injuries and diseases related to traditional solid fuel collection and burning, as well as utilization of kerosene lanterns. Access to modern energy services can facilitate improved health care provision, medicine and vaccine storage, utilization of powered medical equipment, and dissemination of health-related information and education. Such services can also enable thermal comfort in homes and contribute to food preservation and safety. (Quote from McCollum et al., 2018) Lam et al., 2012; Lim et al., 2012; Smith et al., 2013; Aranda et al., 2014; McCollum et al., 2018	Equal Access to Educational Institutions (4.1/4.2/4.3/4.5) ↑ [+1] ④ ⑤ ⑤ ⑤ ★★ Access to modern energy is necessary for schools to have quality lighting and thermal comfort, as well as modern information and communication technologies. Access to modern lighting and energy allows for studying after sundown and frees constraints on time management that allow for higher school enrolment rates and better literacy outcomes. (Quote from McCollum et al., 2018) Lipscomb et al., 2013; van de Walle et al., 2013; McCollum et al., 2018									

Transport	Behavioural Response	1 NO POVERTY					2 ZERO HUNGER					3 GOOD HEALTH AND WELL-BEING					4 QUALITY EDUCATION				
		Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence
Transport	Behavioural Response	Equal Right to Economic Resources Access Basic Services (1.1/1.4/1.a/1.b)					Ensure Access to Safe Nutritious Food (2.1/2.2)					Road Traffic Accidents (3.4/3.6)					Equal Safe Access to Educational Institutions (4.1/4.2/4.3/4.5)				
		↑ / ↓	[+2,-1]	□□□□	□□□□	★★★	↑	[+2]	□	□	★★★	↑ / ↓	[+2,-1]	□□□□	□□□□	★★	↑	[+1]	□	□□□	★★
		The costs of daily mobility can have important economic stress impacts, not only impacting carless families with low-mobility, but in countries with high levels of car dependence, the costs of motoring can be burdensome, raising questions of affordability for households with limited economic resources. During economic crisis, public transport authorities may react by reducing levels of service and increasing fares, likely exacerbating the situation for low-income households.					Low-income community residents (non-white) who lack local access to affordable, quality sources of nutrition have to travel outside their immediate neighbourhood to find better sources of food to feed themselves and their families. Lack of locally available healthy food often exacerbates the rates of obesity in many of these communities since it is often difficult or expensive to travel long distances on a regular basis to shop for food.					Active travel modes, such as walking and cycling, represent strategies not only for boosting energy efficiency but also, potentially, for improving health and well-being (e.g., lowering rates of diabetes, obesity, heart disease, dementia and some cancers). However, a risk associated with these measures is that they could increase rates of road traffic accidents, if the existing infrastructure is unsatisfactory. Overall health effects will depend on the severity of the injuries sustained from these potential accidents relative to the health benefits accruing from increased exercise (McCollum et al., 2018).					Poor road quality affects school travel safety, so collaborative efforts need to address safety issues from a dual perspective, first by working to change the existing infrastructure and use of roads to better address the traffic problems that children currently face walking to school, and then to better situate schools and control the roadways and land uses around them in the future.				
Transport	Accelerating Energy Efficiency Improvement	End Poverty in all its Forms Everywhere (1.1/1.4/1.a/1.b)					Reduce Illnesses from Hazardous Air, Water and Soil Pollution (3.9)					Reduce Illnesses from Hazardous Air Pollution (3.9)					Reduce Illnesses from Hazardous Air Pollution (3.9)				
		↑ / ↓	[+2,-1]	□□□□	□□□□	★★★	↑	[+2]	□□□□	□□□□	★★★	↑	[+2]	□□□□	□□□□	★★★	↑	[0]			
		Decarbonization of public buses in Sweden is receiving attention more than efficiency improvement. With more electrification, electricity prices go up and affordability can worsen for the poor unless redistributive policies are in place.					Locally relevant policies targeting traffic reductions and ambitious diffusion of electric vehicles results in measured changes in non-climatic exposure for population, including ambient air pollution, physical activity and noise. The transition to low-carbon equitable and sustainable transport can be fostered by numerous short- and medium-term strategies that would benefit energy security, health, productivity and sustainability. An evidence-based approach that takes into account GHG emissions, ambient air pollutants, economic factors (affordability, cost optimization), social factors (poverty alleviations, public health benefits) and political acceptability is needed to tackle these challenges. Figueroa et al., 2014; Schucht et al., 2015; Klausbrunner et al., 2016; Peng et al., 2017					No direct interaction					No direct interaction				
Transport	Improved Access and Fuel Switch to Modern Low-carbon Energy	End Poverty in all its Forms Everywhere (1.1/1.4/1.a/1.b)					Ensure Access to Food Security (2.1/2.3/2.a/2.b/2.d)					Reduce Illnesses from Hazardous Air Pollution (3.9)					Reduce Illnesses from Hazardous Air Pollution (3.9)				
		↑ / ↓	[+2,-1]	□□□□	□□□□	★★★	~	[0]	□	□	★	↑	[+2]	□	□	★	↑	[0]			
		Increasingly volatile global oil prices have raised concerns for the vulnerability of households to fuel price increases. Pricing measures as a key component of sustainable transport policy need to consider equity. Pro-poor mitigation policies are needed to reduce climate impact and reduce threat, for example, investing more and better in infrastructure by leveraging private resources and using designs that account for future climate change and the related uncertainty. Communities in poor areas cope with and adapt to multiple stressors including climate change. Coping strategies provide short-term relief but in the long-term may negatively affect development goals. And responses generate a trade-off between adaptation, mitigation and development. For African cities with slums, due to high commuting costs, many walk to work places which limit access. In Latin America triple informality leading to low productivity and living standards.					21 projects aiming at resilient transport infrastructure development to improve access (e.g., C40 Cities Clean Bus Declaration, UTP Declaration on Climate Leadership, Cycling Delivers on the Global Goals, Global Sidewalk Challenge) do not substantially contribute to realizing the (indirect) transport targets with mostly a rural focus: agricultural productivity (SDG 2) and access to safe drinking water (SDG 6).					Projects aiming at resilient transport infrastructure development (e.g., C40 Cities Clean Bus Declaration, UTP Declaration on Climate Leadership, Cycling Delivers on the Global Goals, Global Sidewalk Challenge) are targeted at reducing air pollution; electric vehicles using electricity from renewables or low carbon sources combined with e-mobility options such as trolley buses, metros, trams and electro buses, as well as promoting walking and biking, especially for short distances, need consideration.					No direct interaction				
Transport	Improved Access and Fuel Switch to Modern Low-carbon Energy	Dodson and Sipe, 2008; Suddall et al., 2014; Hallegatte et al., 2016a; Klausbrunner et al., 2016; CAF, 2017; Lall et al., 2017					SLoCaT, 2017					Ajanovic, 2015; SLoCaT, 2017									





	1 POVERTY	2 RENEWABLE ENERGY	3 SUSTAINABLE NEW WALLS	4 QUALITY EDUCATION
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				
				

Social-Supply (continued)

		1 NO POVERTY				2 ZERO HUNGER				3 GOOD HEALTH AND WELL-BEING				4 QUALITY EDUCATION			
		Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	
Replacing Coal	Nuclear/Advanced Nuclear	[0]		No direct interaction	☹☹	★	[0]		No direct interaction	☹☹	★★★	[0]		No direct interaction	☹☹	★★★	
	CCS: Bioenergy	↑ / ↓ [+2, -2]		See effects of increased bioenergy use.	☹☹	☹☹	↑ / ↓ [+1, -2]		See increased use of biomass effects. In addition, the concern that more bioenergy (for BECCS) necessarily leads to unacceptably high food prices is not founded on large agreement in the literature. AR5, for example, finds a significantly lower effect of large-scale bioenergy deployment on food prices by mid-century than the effect of climate change on crop yields. Also, Muratori et al. (2016) show that BECCS reduces the upward pressure on food crop prices by lowering carbon prices and lowering the total biomass demand in climate change mitigation scenarios. On the other hand, competition for land use may increase food prices and thereby increase risk of hunger. Use of agricultural residue for bioenergy can reduce soil carbon, thereby threatening agricultural productivity.	☹☹	★★★	↑ / ↓ [+2, -1]		See positive impacts of increased biomass use. At the same time, there is a non-negligible risk of CO ₂ leakage both from geological formations as well as from the transportation infrastructure from source to sequestration locations.	☹☹	★★★	
Advanced Coal	CCS: Fossil	[0]		No direct interaction	☹☹	☹☹	[0]		No direct interaction	☹☹	★★★	[0]		No direct interaction	☹☹	★★★	
	CCS: Bioenergy	↑ / ↓ [+2, -2]		See literature on increased biomass use: IPCC, 2014; Muratori et al., 2016; Dooley and Kartha, 2018	☹☹	☹☹	↑ / ↓ [+1, -2]		See increased use of biomass effects. In addition, the concern that more bioenergy (for BECCS) necessarily leads to unacceptably high food prices is not founded on large agreement in the literature. AR5, for example, finds a significantly lower effect of large-scale bioenergy deployment on food prices by mid-century than the effect of climate change on crop yields. Also, Muratori et al. (2016) show that BECCS reduces the upward pressure on food crop prices by lowering carbon prices and lowering the total biomass demand in climate change mitigation scenarios. On the other hand, competition for land use may increase food prices and thereby increase risk of hunger. Use of agricultural residue for bioenergy can reduce soil carbon, thereby threatening agricultural productivity.	☹☹	★★★	↑ / ↓ [+2, -1]		See positive impacts of increased biomass use. At the same time, there is a non-negligible risk of CO ₂ leakage both from geological formations as well as from the transportation infrastructure from source to sequestration locations.	☹☹	★★★	
Replacing Coal	Nuclear/Advanced Nuclear	[0]		No direct interaction	☹☹	☹☹	[0]		No direct interaction	☹☹	★★★	[0]		No direct interaction	☹☹	★★★	
	CCS: Bioenergy	↑ / ↓ [+2, -2]		See effects of increased bioenergy use.	☹☹	☹☹	↑ / ↓ [+1, -2]		See increased use of biomass effects. In addition, the concern that more bioenergy (for BECCS) necessarily leads to unacceptably high food prices is not founded on large agreement in the literature. AR5, for example, finds a significantly lower effect of large-scale bioenergy deployment on food prices by mid-century than the effect of climate change on crop yields. Also, Muratori et al. (2016) show that BECCS reduces the upward pressure on food crop prices by lowering carbon prices and lowering the total biomass demand in climate change mitigation scenarios. On the other hand, competition for land use may increase food prices and thereby increase risk of hunger. Use of agricultural residue for bioenergy can reduce soil carbon, thereby threatening agricultural productivity.	☹☹	★★★	↑ / ↓ [+2, -1]		See positive impacts of increased biomass use. At the same time, there is a non-negligible risk of CO ₂ leakage both from geological formations as well as from the transportation infrastructure from source to sequestration locations.	☹☹	★★★	
Advanced Coal	CCS: Fossil	[0]		No direct interaction	☹☹	☹☹	[0]		No direct interaction	☹☹	★★★	[0]		No direct interaction	☹☹	★★★	
	CCS: Bioenergy	↑ / ↓ [+2, -2]		See literature on increased biomass use: IPCC, 2014; Muratori et al., 2016; Dooley and Kartha, 2018	☹☹	☹☹	↑ / ↓ [+1, -2]		See increased use of biomass effects. In addition, the concern that more bioenergy (for BECCS) necessarily leads to unacceptably high food prices is not founded on large agreement in the literature. AR5, for example, finds a significantly lower effect of large-scale bioenergy deployment on food prices by mid-century than the effect of climate change on crop yields. Also, Muratori et al. (2016) show that BECCS reduces the upward pressure on food crop prices by lowering carbon prices and lowering the total biomass demand in climate change mitigation scenarios. On the other hand, competition for land use may increase food prices and thereby increase risk of hunger. Use of agricultural residue for bioenergy can reduce soil carbon, thereby threatening agricultural productivity.	☹☹	★★★	↑ / ↓ [+2, -1]		See positive impacts of increased biomass use. At the same time, there is a non-negligible risk of CO ₂ leakage both from geological formations as well as from the transportation infrastructure from source to sequestration locations.	☹☹	★★★	

[illegible]

Social-Other (continued)

																					
	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence						
Forest	Reduced Deforestation, REDD+	↑	[+2]	□	⊕	★	Food Security, Promoting Sustainable Agriculture (2.1/2.4/2a)	↑ / ↓	[+1,-2]	□□□	⊕	★	[0]	↑	[+1]	□	⊕	★			
		Partnerships between local forest managers, community enterprises and private sector companies can support local economies and livelihoods, and boost regional and national economic growth.					Food security may lead to the conversion of productive land under forest, including community forests, into agricultural production. In a similar fashion, the production of biomass for energy purposes (SDG 7) may reduce land available for food production and/or for community forest activities. Efforts by the Government of Zambia to reduce emissions by REDD+ have contributed erosion control, ecotourism and pollution valued at 2.5% of the country's GDP.					Local forest users learn to understand laws, regulations and policies which facilitate their participation in society. Education and capacity building provide technical skill and knowledge (Katila et al., 2017).									
		Katila et al., 2017					Turpie et al., 2015; Epstein and Theuer, 2017; Katila et al., 2017; Dooley and Kartha, 2018					Katila et al., 2017									
		Poverty and Development (1.1/1.2/1.3/1.4)					Food Security (2.1)					Ensure Healthy Lives (3.c)									
	↑ / ↓	[+2,-2]	□□□	⊕⊕	★★★	↑ / ↓	[+1,-1]	□	⊕	★	↑	[+1]	□	⊕	★	↓	[-1]	□	⊕	★	
	Clean Development Mechanism (CDM) can have different implications on local community livelihoods. For example, willingness to adopt afforestation is influenced in particular by Australian landholder's perceptions of its potential to provide a diversified income stream, and its impacts on flexibility of land management; land sparing would have far reaching implications for the UK countryside and would affect landowners and rural communities; and livelihoods could be threatened if subsistence agriculture is targeted.					CDM can have different implications on local to regional food security and local community livelihoods.					Urban trees are increasingly seen as a way to reduce harmful air pollutants and therefore improve cardio-respiratory health.										
	Zomer et al., 2008; Schirmer and Bull, 2014; Lamb et al., 2016; Dooley and Kartha, 2018					Zomer et al., 2008; Dooley and Kartha, 2018					Jones and McDermott, 2018										
	[0]		No direct interaction			[0]		No direct interaction			[0]		No direct interaction			[0]		No direct interaction			
Oceans	Behavioural Response	[0]		No direct interaction		[0]		No direct interaction			[0]		No direct interaction			[0]		No direct interaction			
		[0]		No direct interaction		↑ / ↓	[+1,-1]	□□□	⊕	★	OIF can have different implications on fish stocks and aquaculture, and it might actually increase food availability for fish stocks (increasing yields); but potentially at the cost of reducing the yields of fisheries outside the enhancement region by depleting other nutrients.			[0]		No direct interaction			[0]		No direct interaction
			No direct interaction			Lampitt et al., 2008; Smetacek and Naqvi, 2008; Williamson et al., 2012	Food Security (2.2/2.3)					Food Production (2.3/2.4)									
			No direct interaction			Avoiding loss of mangroves and maintaining the 2000 stock could save a value of ecosystem services from mangroves in South East Asia of approximately 2.16 billion USD until 2050 (2007 prices), with a 95% prediction interval of 1.38–2.76 billion USD (case study area South East Asia); seaweed aquaculture will enhance carbon uptake and provide employment; traditional management systems provide benefits for blue carbon and support livelihoods for local communities; greening of aquaculture can significantly enhance carbon storage; PES schemes could help capture the benefits derived from multiple ecosystem services beyond carbon sequestration.	Avoiding loss of mangroves and maintaining the 2000 stock could save a value of ecosystem services from mangroves in South East Asia including fisheries; seaweed aquaculture will provide employment; traditional management systems provide livelihoods for local communities; greening of aquaculture can increase income and well-being; and mariculture is a promising approach for China.														
			No direct interaction			Zomer et al., 2008; Schirmer and Bull, 2014; Lamb et al., 2016	Brander et al., 2012; Ahmed et al., 2017a, 2017b; Duarte et al., 2017; Sondak et al., 2017; Veiros, 2017; Zhang et al., 2017														
	[0]		No direct interaction			[0]		No direct interaction			[0]		No direct interaction			[0]		No direct interaction			
			No direct interaction					No direct interaction					No direct interaction					No direct interaction			
			No direct interaction					No direct interaction					No direct interaction					No direct interaction			
			No direct interaction					No direct interaction					No direct interaction					No direct interaction			

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Transport	Behavioural response	<div>5 GENDER EQUALITY</div> <div>↑ [+1]</div> <div>Recognize Women's Unpaid Work (5.1/5.4)/Opportunities for Women (5.1/5.5)</div> <div>★★</div> <div>The woman's average trip to work differs markedly from the man's average trip. Working-poor women rely on extensive social networks creating communities of spatial necessity, bartering for basic needs to overcome transportation constraints. Women earn lower wages and so are less likely to justify longer commutes. Many women need to manage dual roles as workers and mothers. Women tend to perform multi-purpose commuting, combining both work and household needs.</div> <div>Crane, 2007; Rogalsky, 2010</div>	<div>10 REDUCED INEQUALITIES</div> <div>↑ [+2]</div> <div>Reduce Inequality (10.2)</div> <div>★★</div> <div>The equity impacts of climate change mitigation measures for transport, and indeed of transport policy intervention overall, are poorly understood by policymakers. This is in large part because standard assessment of these impacts is not a statutory requirement of current policymaking. Managing transport energy demand and growth will have to be advanced alongside efforts in passenger travel towards reducing the deep inequalities in access to transport services that currently affect the poor worldwide. Free provision of roads and parking spaces converts vast amounts of public land and capital into under-priced space for cars, in extreme cases like Los Angeles, USA, roads and streets free for parking and driving are 20% of land area, as governments give drivers free land, people drive more than they would otherwise. High levels of car dependence and the costs of motoring can be burdensome, and lead to increasing debt, raising questions of affordability for households with limited resources, particularly low-income houses located in suburban areas.</div> <div>Figueroa et al., 2014; Lucas and Pangbourne, 2014; Walks, 2015; Manville, 2017; Belton Chevallier et al., 2018</div>	<div>16 PEACE, JUSTICE AND STRONG INSTITUTIONS</div> <div>↑ / ↓ [+1, -1]</div> <div>Accountable and Transparent Institutions at All Levels (16.6/16.8)</div> <div>★</div> <div>With behavioural change towards walking for short distances, pedestrian safety on the road might reduce, unless public policy is appropriately formulated. Prevalence of high levels of triple forms of informality, in jobs, housing and transportation, are responsible for low productivity and low standards of living, and are a major challenge for policies targeting urban growth in Latin America.</div> <div>CAF, 2017; SloCaT, 2017</div>	<div>17 PARTNERSHIPS FOR THE GOALS</div> <div>↑ [+2]</div> <div>Help Promote Global Partnership (17.1/17.3/17.5/17.6/17.7)</div> <div>★</div> <div>Projects aiming at resilient transport infrastructure development (e.g., C40 Cities Clean Bus Declaration, UITP Declaration on Climate Leadership, Cycling Deliverers on the Global Goals, Global Sidewalk Challenge) are happening through multi-stakeholder coalitions.</div> <div>SloCaT, 2017</div>
		<div>Accelerating Energy Efficiency</div> <div>[0]</div> <div>No direct interaction</div>	<div>Responsive, Inclusive, Participatory Decision-making (16.7)</div> <div>↑ [+2]</div> <div>★★</div> <div>In transport mitigation it is necessary to conduct needs assessments and stakeholder consultation to determine plausible challenges, prior to introducing desired planning reforms. Further, the involved personnel should actively engage transport-based stakeholders during policy identification and its implementation to achieve the desired results. User behaviour and stakeholder integration are key for successful transport policy implementation.</div> <div>Aggarwal, 2017; AlSabbagh et al., 2017</div>	<div>Help Promote Global Partnership (17.1/17.3/17.5/17.6/17.7)</div> <div>↑ [+2]</div> <div>★★</div> <div>Projects aiming at resilient transport infrastructure development and technology adoption (e.g. C40 Cities Clean Bus Declaration, UITP Declaration on Climate Leadership, Cycling Deliverers on the Global Goals, Global Sidewalk Challenge) are happening through multi-stakeholder coalitions.</div> <div>SloCaT, 2017</div>	
		<div>Improved Access and Fuel Switch to Modern Low-carbon Energy</div> <div>[0]</div> <div>No direct interaction</div>	<div>Responsive, Inclusive, Participatory Decision-making (16.7)</div> <div>↑ / ↓ [+1, -1]</div> <div>★</div> <div>Formal transport infrastructure improvement in many cities in developing countries leads to eviction from informal settlements; need for appropriate redistributive policies and cooperation and partnerships with all stakeholders.</div> <div>Colenbrander et al., 2016</div>	<div>Help Promote Global Partnership (17.1/17.3/17.5/17.6/17.7)</div> <div>↑ [+2]</div> <div>★</div> <div>Projects aiming at resilient transport infrastructure development (e.g., C40 Cities Clean Bus Declaration, UITP Declaration on Climate Leadership, Cycling Deliverers on the Global Goals, Global Sidewalk Challenge) are happening through multi-stakeholder coalitions.</div> <div>SloCaT, 2017</div>	





		5 GENDER EQUALITY		10 REDUCED INEQUALITIES		16 PEACE, JUSTICE AND INSTITUTIONS		17 PARTNERSHIPS FOR THE GOALS			
		Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence
		International Cooperation (All Goals)									
		Energy Justice									
		↑	[+1]	□	⊕	★	↑	[+2]	□	⊕	★
Non-biomass Renewables - solar, wind, hydro		Decentralized renewable energy systems (e.g., home- or village-scale solar power) can reduce the burden on girls and women of procuring traditional biomass.					The energy justice framework serves as an important decision-making tool in order to understand how different principles of justice can inform energy systems and policies. Islar et al. (2017) state that off-grid and micro-scale energy development offers an alternative path to fossil-fuel use and top-down resource management as they democratize the grid and increase marginalized communities' access to renewable energy, education and health care.				
Non-biomass Renewables - solar, wind, hydro		Schwerhoff and Sy, 2017					Islar et al., 2017				
Non-biomass Renewables - solar, wind, hydro		Walker and Devine-Wright, 2008; Cass et al., 2010; Cumbers, 2012; Kunze and Becker, 2015; McCollum et al., 2018									
Replacing Coal											
Increased use of Biomass		[0]	No direct interaction	[0]	No direct interaction	[0]	[0]	No direct interaction	[0]	No direct interaction	[0]
Nuclear/Advanced Nuclear		[0]	No direct interaction	[0]	No direct interaction	↓	Reduce Illicit Arms Trade (16.4)	[-1]	□	⊕	★★
Nuclear/Advanced Nuclear		Continued use of nuclear power poses a constant risk of proliferation. Adamantziades and Kessides, 2009; Rogner, 2010; Sagan, 2011; von Hippel et al., 2011, 2012; Yin and Li, 2013; IPCC, 2014									
CCS: Bioenergy		[0]	No direct interaction	[0]	No direct interaction	[0]	[0]	No direct interaction	[0]	No direct interaction	[0]
CCS: Fossil		[0]	No direct interaction	[0]	No direct interaction	[0]	[0]	No direct interaction	[0]	No direct interaction	[0]
Advanced Coal											

[illegible]

Social 2-Other (continued)

Oceans	5 GENDER EQUALITY	10 REDUCED INEQUALITIES	16 PEACE, JUSTICE AND STRONG INSTITUTIONS	17 PARTNERSHIPS FOR THE GOALS	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence
					Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence
					Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence
					Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence
Oceans	Ocean Iron Fertilization	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction
	Blue Carbon	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction
	Enhanced Weathering	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction	[0] No direct interaction

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	<div> 6 CLEAN WATER AND SANITATION</div>	<div> 12 RESPONSIBLE CONSUMPTION AND PRODUCTION</div>	<div> 14 LIFE BELOW WATER</div>	<div> 15 LIFE ON LAND</div>												
	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	
Buildings	Behavioural Response	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)					Responsible and Sustainable Consumption									
		<div><div>↑</div><div>[+2]</div><div>0000</div><div>★★★</div></div> <p>Behavioural changes in the residential sector that lead to reduced energy demand can lead to reduced requirements on energy supply. As water is used to convert energy into useful forms, the reduction in residential demand is anticipated to reduce water consumption and waste water, resulting in more clean water for other sectors and the environment.</p> <p>Bartos and Chester (2014); Fricko et al. (2016); Holland et al. (2016)</p>	<div><div>↑</div><div>[+2]</div><div>0000</div><div>★★★</div></div> <p>Technological improvements alone are not sufficient to increase energy savings. Zhao et al. (2017) found that building technology and occupant behaviours interact with each other and finally affect energy consumption from home. They found that occupant habits could not take advantage of more than 50% of energy efficiency potential allowed by an efficient building. In the electronic segment, product obsolescence represents a key challenge for sustainability. Echegaray (2016) discusses the dissonance between consumers' product durability experience, orientations to replace devices before terminal technical failure, and perceptions of industry responsibility and performance. The results from their urban sample survey indicate that technical failure is far surpassed by subjective obsolescence as a cause for fast product replacement. At the same time Liu et al. (2017) suggest that we need to go beyond individualist and structuralist perspectives to analyse sustainable consumption (i.e., combines both human agency paradigm and social structural perspective).</p> <p>Sweeney et al., 2013; Webb et al., 2013; Allen et al., 2015; Echegaray (2015); He et al., 2016; Hult and Larsson, 2016; Isenhour and Feng, 2016; van Sluisveld et al., 2016; Zhao et al., 2017; Liu et al., 2017; Sommerfeld et al., 2017</p>	[0]	No direct interaction	[0]	No direct interaction	[0]	No direct interaction							
Buildings	Accelerating Energy Efficiency Improvement	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)					Sustainable Practices and Lifestyles (12.6/12.7/12.8)					Reduced Deforestation (15.2)				
		<div><div>↑</div><div>[+2]</div><div>0000</div><div>★★★</div></div> <p>Efficiency changes in the residential sector that lead to reduced energy demand can lead to reduced requirements on energy supply. As water is used to convert energy into useful forms, the reduction in residential demand is anticipated to reduce water consumption and waste water, resulting in more clean water for other sectors and the environment. A switch to low-carbon fuels in the residential sector can lead to a reduction in water demand and waste water if the existing higher-carbon fuel is associated with a higher water intensity than the lower-carbon fuel. However, in some situations the switch to a low-carbon fuel such as, for example, biofuel could increase water use compared to existing conditions if the biofuel comes from a water-intensive feedstock. As water is used to convert energy into useful forms, energy efficiency is anticipated to reduce water consumption and waste water, resulting in more clean water for other sectors and the environment. Subsidies for renewables are anticipated to lead to the benefits and trade-offs outlined when deploying renewables. Subsidies for renewables could lead to improved water access and treatment if subsidies support projects that provide both water and energy services (e.g., solar desalination).</p> <p>Bilton et al., 2011; Scott, 2011; Kumar et al., 2012; Meldrum et al., 2013; Bartos and Chester, 2014; Hendrickson and Horvath, 2014; Kern et al., 2014; Holland et al., 2015; Fricko et al., 2016; Kim et al., 2017</p>	<div><div>↑</div><div>[+1]</div><div>0000</div><div>★★★</div></div> <p>Sustainable practices adopted by public and private bodies in their operations (e.g., for goods procurement, supply chain management and accounting) create an enabling environment in which renewable energy and energy efficiency measures may gain greater traction (McCollum et al., 2018).</p> <p>Stefan and Paul, 2008; ECF, 2014; CDP, 2015; Khan et al., 2015; NCE, 2015; McCollum et al., 2018</p>	[0]	No direct interaction	<div><div>↑</div><div>[+2]</div><div>0000</div><div>★★★</div></div> <p>Improved stoves has helped halt deforestation in rural India.</p> <p>Bhojvaid et al., 2014</p>										














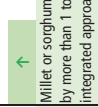






Environment-Demand (continued)

	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence
Buildings	6 CLEAN WATER AND SANITATION					12 RESPONSIBLE CONSUMPTION AND PRODUCTION					14 LIFE BELOW WATER				
	15 LIFE ON LAND														
Transport	Improved Access and Fuel Switch to Modern Low-carbon Energy	Access to Improved Water and Sanitation (6.1/6.2), Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Sustainable Use and Management of Natural Resource (12.2)	Ensure Sustainable Consumption and Production Patterns (12.3)	Sustainable Consumption (12.2/12.8)	Healthy Terrestrial Ecosystems (15.1/15.2/15.4/15.5/15.8)							
	Behavioural Response	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)							
Transport	Accelerating Energy Efficiency Improvement	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)							
	Behavioural Response	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)							














































6 CLEAN WATER AND SANITATION		12 RESPONSIBLE CONSUMPTION AND PRODUCTION		14 LIFE BELOW WATER		15 LIFE ON LAND								
Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence
Water Efficiency and Pollution Prevention (6.3/6.4/6.6)														
↑ / ↓	[+2,-1]	□□□	☹☹	★★★	↑	[+2]	□□□□	☹☹☹	★★★	Ensure Sustainable Consumption and Production Patterns (12.3)				
A switch to low-carbon fuels in the transport sector can lead to a reduction in water demand and waste water if the existing higher-carbon fuel is associated with a higher water intensity than the lower-carbon fuel. However, in some situations the switch to a low-carbon fuel such as, for example, biofuel could increase water use compared to existing conditions if the biofuel comes from a water-intensive feedstock. Transport electrification could lead to trade-offs with water use if the electricity is provided with water intensive power generation.					Due to persistent reliance on fossil fuels, it is posited that transport is more difficult to decarbonize than other sectors. This study partially confirms that transport is less reactive to a given carbon tax than the non-transport sectors: in the first half of the century, transport mitigation is delayed by 10–30 years compared to non-transport mitigation. The extent to which earlier mitigation is possible strongly depends on implemented technologies and model structures.					No direct interaction				
Hejazi et al., 2015; Fricko et al., 2016; Song et al., 2016					Figueroa et al., 2014; IPCC, 2014; Pietzcker et al., 2014; Creutzig et al., 2015					No direct interaction				
Transport														
Improved Access and Fuel Switch to Modern Low-carbon Energy														













6 OCEAN WATER AND SANITATION					12 RESPONSIBLE CONSUMPTION AND PRODUCTION					14 LIFE BELOW WATER					15 LIFE ON LAND									
Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence					
Replacing Coal	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)/ Access to Improved Water and Sanitation (6.1/6.2)					Natural Resource Protection (12.2/12.3/12.4/12.5)					Marine Economies (14.7)/ Marine Protection (14.1/14.2/14.4/14.5)					Healthy Terrestrial Ecosystems (15.1/15.2/15.4/15.5/15.8)								
	↑ / ↓	[+2,-2]	★★★★	★★★★	↑	[+2]	★★★★	★★★★	★★★★	↑ / ↓	[2,-1]	★★★★	★★★★	★★★★	↓	[-1]	★★★★	★★★★	★★★★					
Non-biomass Renewables - solar, wind hydro					Wind/solar renewable energy technologies are associated with very low water requirements compared to existing thermal power plant technologies. Widespread deployment is therefore anticipated to lead to improved water efficiency and avoided thermal pollution. However, managing wind and solar variability can increase water use at thermal power plants and can cause poor water quality downstream from hydropower plants. Access to distributed renewables can provide power to improve water access, but could also lead to increased groundwater pumping and stress if mismanaged. Developing dams to support reliable hydropower production can fragment rivers and alter natural flows reducing water and ecosystem quality. Developing dams to support reliable hydropower production can result in disputes for water in basins with up- and down-stream users. Storing water in reservoirs increases evaporation, which could offset water conservation targets and reduce availability of water downstream. However, hydropower plays an important role in energy access for water supply in developing regions, can support water security, and has the potential to reduce water demands if used without reservoir storage to displace other water intensive energy processes.					Renewable energy and energy efficiency slow the depletion of several types of natural resources, namely coal, oil, natural gas and uranium. In addition, the phasing-out of fossil fuel subsidies encourages less wasteful energy consumption; but if that is done, then the policies implemented must take care to minimize any counteracting adverse side-effects on the poor (e.g., fuel price rises). (Quote from McCollum et al., 2018)					Ocean-based energy from renewable sources (e.g., offshore wind farms, wave and tidal power) are potentially significant energy resource bases for island countries and countries situated along coastlines. Multi-use platforms combining renewable energy generation, aqua-culture, transport services and leisure activities can lay the groundwork for more diversified marine economies. Depending on the local context and prevailing regulations, ocean-based energy installations could either induce spatial competition with other marine activities, such as tourism, shipping, resources exploitation, and marine and coastal habitats and protected areas, or provide further grounds for protecting those exact habitats, therefore enabling marine protection. (Quote from McCollum et al., 2018) Hydropower disrupts the integrity and connectivity of aquatic habitats and impacts the productivity of inland waters and their fisheries.					Landscaping and wildlife impact for wind; habitat impact for hydropower.				
Increased Use of Biomass					Water Efficiency and Pollution Prevention (6.3/6.4/6.6)					Natural Resource Protection (12.2/12.3/12.4/12.5)					Healthy Terrestrial Ecosystems (15.1/15.2/15.4/15.5/15.8)									
Biomass expansion could lead to increased water stress when irrigated feedstocks and water-intensive processing steps are used. Bioenergy crops can alter flow over land and through soils as well as require fertilizer, and this can reduce water availability and quality. Planting bioenergy crops on marginal lands or in some situations to replace existing crops can lead to reductions in soil erosion and fertilizer inputs, improving water quality.					Switching to renewable energy reduces the depletion of finite natural resources.					Protecting terrestrial ecosystems, sustainably managing forests, halting deforestation, preventing biodiversity loss and controlling invasive alien species could potentially clash with renewable energy expansion, if that would mean constraining large-scale utilization of bioenergy or hydropower. Good governance, cross-jurisdictional coordination and sound implementation practices are critical for minimizing trade-offs (McCollum et al., 2018).					Alho, 2011; Garvin et al., 2011; Grodzky et al., 2011; Jain et al., 2011; Kumar et al., 2011; Kunz et al., 2011; Wiser et al., 2011; Dahl et al., 2012; de Lucas et al., 2012; Ziv et al., 2012; Lovich and Emen, 2013; Smith et al., 2013; Matthews and McCartney, 2018									
Hejazi et al., 2015; Bonsch et al., 2016; Cliné et al., 2016; Song et al., 2016; Gao and Bryan, 2017; Griffiths et al., 2017; Ha and Wu, 2017; Taniwaki et al., 2017; Woodbury et al., 2018					Banerjee et al., 2012; Riahi et al., 2012; Schwanitz et al., 2014; Bhattacharyya et al., 2016; Cameron et al., 2016; McCollum et al., 2018					Inger et al., 2009; Michler-Cieluch et al., 2009; Buck and Krause, 2012; WBGU, 2013; Cooke et al., 2016; Matthews and McCartney, 2018; McCollum et al., 2018					Smith et al., 2010, 2014; Acheampong et al., 2017; McCollum et al., 2018									

					
	Interaction	Score	Evidence	Agreement	Confidence
Replacing Coal	Nuclear/Advanced Nuclear	Water Efficiency and Pollution Prevention (6.3/6.4/6.6) [+2,-1] &&& JJJ Nuclear power generation requires water for cooling which can lead to localized water stress and the resulting cooling effluents can cause thermal pollution in rivers and oceans. Webster et al., 2013; Holland et al., 2015; Fricko et al., 2016; Raptis et al., 2016	[0]	No direct interaction	««
	CCS: Bioenergy	Water Efficiency and Pollution Prevention (6.3/6.4/6.6) [+1,-2] CCUS requires access to water for cooling and processing which could contribute to localized water stress. However, CCUS processes can potentially be configured for increased water efficiency compared to a system without carbon capture via process integration. The bioenergy component adds the additional trade-offs associated with bioenergy use. Large-scale bioenergy increases input demand, resulting in environmental degradation and water stress. Meldrum et al., 2013; Byers et al., 2016; Fricko et al., 2016; Brandt et al., 2017; Dooley and Kartha, 2018	[+1] Switching to renewable energy reduces the depletion of finite natural resources. On the other hand, the availability of underground storage is limited and therefore reduces the benefits of switching from finite resources to bioenergy. [0]	No direct interaction	★★
Advanced Coal	CCS: Fossil	Water Efficiency and Pollution Prevention (6.3/6.4/6.6) [+1,-2] CCUS requires access to water for cooling and processing which could contribute to localized water stress. However, CCUS processes can potentially be configured for increased water efficiency compared to a system without carbon capture via process integration. Coal mining to support clean coal CCS will negatively impact water resources due to the associated water demands, waste water and land-use requirements. Meldrum et al., 2013; Byers et al., 2016; Fricko et al., 2016; Brandt et al., 2017	[0]	No direct interaction	★★
			[0]	No direct interaction	★★
Replacing Coal		Natural Resource Protection (12.2/12.3/12.4/12.5) [+1] Switching to renewable energy reduces the depletion of finite natural resources. On the other hand, the availability of underground storage is limited and therefore reduces the benefits of switching from finite resources to bioenergy. [0]	No direct interaction	★★	★★
		Healthy Terrestrial Ecosystems (15.1/15.2/15.4/15.5/15.8) [+1,-2] Protecting terrestrial ecosystems, sustainably managing forests, halting deforestation, preventing biodiversity loss and controlling invasive alien species could potentially clash with renewable energy expansion, if that would mean constraining large-scale utilization of bioenergy or hydropower. Good governance, cross-jurisdictional coordination and sound implementation practices are critical for minimizing trade-offs (McCollum et al., 2018). Large-scale bioenergy increases input demand, resulting in environmental degradation and water stress. Smith et al., 2010, 2014; Acheampong et al., 2017; Dooley and Kartha, 2018; McCollum et al., 2018)	No direct interaction	★★	★★
Advanced Coal			[0]	No direct interaction	★★
			[0]	No direct interaction	★★

Agriculture and Livestock	Behavioural Response: Sustainable Healthy Diets and Reduced Food Waste	12 RESPONSIBLE CONSUMPTION AND PRODUCTION					14 LIFE BELOW WATER					15 LIFE ON LAND				
		Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence
Land-based Greenhouse Gas Reduction and Soil Carbon Sequestration	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)		[+2,-1]			★★★★		[+2]			★★★★		[0]			
	Ensure Sustainable Consumption and Production Patterns, Sustainable Practices and Lifestyle (12.3/12.4/12.6/12.7/12.8)															
Land-based Greenhouse Gas Reduction and Soil Carbon Sequestration	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)		[+1,-1]			★★★		[+1]			★		[0]			
	Conservation of Biodiversity and Restoration of Land (15.1/15.5/15.9)															

	<div>6</div> <div>CLEAN WATER AND SANITATION</div>	<div>12</div> <div>RESPONSIBLE CONSUMPTION AND PRODUCTION</div>	<div>14</div> <div>LIFE BELOW WATER</div>	<div>15</div> <div>LIFE ON LAND</div>	
	Interaction	Score	Evidence	Agreement	Confidence
Agriculture and Livestock	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)				
	<div>↑ / ↓</div> <div>[+2,-1]</div> <div>🚰🚰🚰</div>				

		 6 CLEAN WATER AND SANITATION	 12 RESPONSIBLE CONSUMPTION AND PRODUCTION	 14 LIFE BELOW WATER	 15 LIFE ON LAND						
		Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence
Forest	Behavioural Response (Responsible Sourcing)	Water Efficiency and Pollution Prevention (6.3/6.4/6.6)						Sustainability and Conservation (15.1/15.2/15.3)			
		 /  [+2,-1]	[+2,-1]	  	⊕⊕	★★	★	 /  [+1]	[+1]	 	⊕
		Responsible sourcing will have co-benefits for water efficiency and pollution prevention if the sourcing strategies incorporate water metrics. There is a risk that shifting supply sources could lead to increased water use in another part of the economy. At local levels, forest certification programmes and practicing sustainable forest management provide freshwater supplies.						At local levels, forest certification has done little to stem the tide of forest degradation, conversion of forest land to agriculture, and illegal logging—all of which remain serious threats to Indonesian forests (Bartley, 2010). At local levels, forest certification programmes and practicing sustainable forest management help in biodiversity protection.			
		van Oel and Hoelstra, 2012; Launila et al., 2014; Hontelez, 2016						Bartley, 2010; Hontelez, 2016			
Oceans	Ocean Iron Fertilization	Integrated Water Resources Management (6.3/6.5)						Nutrient Pollution, Ocean Acidification, Fish Stocks, MPAs, SISD (14.1/14.3/14.4/14.5/14.7)			
		 [+2]	[+2]	  	⊕	⊕	★	 /  [+1,-2]	[+1,-2]	   	⊕⊕⊕
		Development of blue carbon resources (coastal and marine vegetated ecosystems) can lead to coordinated management of water in coastal areas.						OIF could exacerbate or reduce nutrient pollution, increase the likelihood of mid-water deoxygenation, increase ocean acidification, might contribute to the rebuilding of fish stocks in producing plankton, therefore generating benefits for SISD, but might also be in conflict with designing MPAs.			
		Vierros et al., 2015						Gnanadesikan et al., 2003; Jin and Gruber, 2003; Denman, 2008; Lampitt et al., 2008; Smitacek and Naqvi, 2008; Gussow et al., 2010; Oschlies et al., 2010; Trick et al., 2010; Williamson et al., 2012			
	Blue Carbon	Integrated Water Resources Management (6.3/6.5)						Ocean Acidification, Nutrient Pollution (14.3/14.4)			
		 [+2]	[+2]	  	⊕	⊕⊕	★★★	 /  [+2,0]	[+2,0]	   	⊕⊕⊕
		Development of blue carbon resources (coastal and marine vegetated ecosystems) can lead to coordinated management of water in coastal areas.						Mangroves could buffer acidification in their immediate vicinity; seaweeds have not been able to mitigate the effect on ocean foraminifera.			
		Vierros et al., 2015						Pettit et al., 2015; Sipponen et al., 2016			
	Enhanced Weathering	Integrated Water Resources Management (6.3/6.5)						Ocean Acidification, Nutrient Pollution (14.3/14.4)			
		 [+2]	[+2]	  	⊕	⊕⊕	★★★	 /  [+2,-1]	[+2,-1]	   	⊕⊕⊕
		Development of blue carbon resources (coastal and marine vegetated ecosystems) can lead to coordinated management of water in coastal areas.						Enhanced weathering (either by spreading lime or quicklime, in combination with CO ₂ over the ocean or olive at beaches or the catchment area of rivers) opposes ocean acidification. "End-of-century ocean acidification is reversed under RCP4.5 and reduced by about two-thirds under RCP8.5; additionally, surface ocean aragonite saturation state, a key control on coral calcification rates, is maintained above 3.5 throughout the low latitudes, thereby helping maintain the viability of tropical coral reef ecosystems." However, marine biology would also be affected, in particular if spreading olivine is used, which works like ocean (iron) fertilization.			
		Vierros et al., 2015						Köhler et al., 2010, 2013; Hartmann et al., 2013; Paquay and Zeebe, 2013; P. Smith et al., 2016a; Taylor et al., 2016			
		Vierros et al., 2015						Alongi, 2012; Potounglou et al., 2017			
		Protect Inland Freshwater Systems (14.1)						Protect Inland Freshwater Systems (14.1)			
		 [+2]						 [+2]			
		Olivine can contain toxic metals such as nickel which could accumulate in the environment or disrupt the local ecosystem by changing the pH of the water (in case of spreading in the catchment area of rivers).						Olivine can contain toxic metals such as nickel which could accumulate in the environment or disrupt the local ecosystem by changing the pH of the water (in case of spreading in the catchment area of rivers).			
		Hartmann et al., 2013						Hartmann et al., 2013			

Industry	8 BRIGHT WORK AND ECONOMIC GROWTH					9 INDUSTRY INNOVATION AND INFRASTRUCTURE					11 SUSTAINABLE CITIES AND COMMUNITIES													
	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence									
Accelerating Energy Efficiency	Energy Savings (7.1/7.3/7.a/7.b)					Reduces Unemployment (8.2/8.3/8.4/8.5/8.6)					Infrastructure Renewal (9.1/9.3/9.5/9.a)					Sustainable Cities (15.6/15.8/15.9)								
		[+2]	□□□□	□□□□	★★★★		↑	[+1]	□□	□□□□	★★★		↑	[+1]	□□□	□□	□□	★★		↑	[+2]	□	□	□
	Energy efficiency leads to reduced energy demand and hence energy supply and energy security, reduces import. Positive rebound effect can raise demand but to a very less extent due to low rebound effect in industry sector in many countries and by appropriate mix of industries (China) can maintain energy savings gain. Supplying surplus energy to cities is also happening, proving maintenance culture, switching off idle equipment helps in saving energy (e.g Ghana).					Unemployment rate reduction from 25% to 12% in South Africa. Enhances firm productivity and technical and managerial capacity of the employees. New jobs for managing energy efficiency opens up opportunities in energy service delivery sector.					Transitioning to a more renewables-based energy system that is highly energy efficient is well-aligned with the goal of upgrading energy infrastructure and making the energy industry more sustainable. At the same time, infrastructure upgrades in other parts of the economy, such as modernized telecommunications networks, can create the conditions for a successful expansion of renewable energy and energy efficiency measures (e.g., smart metering and demand-side management; McCollum et al., 2018).					Industries are becoming suppliers of energy, waste heat and water to neighbouring human settlements, and therefore there is a reduced primary energy demand, which also makes towns and cities grow sustainably.								
	Apeaning and Thollander, 2013; Clackworthy et al., 2013; IPCC, 2014; Kamer et al., 2015; Zhang et al., 2015; Li et al., 2016; Fernando et al., 2017; Wesseling et al., 2017					Altieri et al., 2016; Fernando et al., 2017; Johansson and Thollander, 2018					Rahi et al., 2012; Apeaning and Thollander, 2013; Goldthau, 2014; Bhattacharya et al., 2016; Meltzer, 2016; McCollum et al., 2018					Kamer et al., 2015								
Low-Carbon Fuel Switch	Sustainable and Modern (7.2/7.a)					Economic Growth with Decent Employment (8.1/8.2/8.3/8.4)					Innovation and New Infrastructure (9.2/9.3/9.4/9.5/9.a)					Sustainable Cities (15.6/15.8/15.9)								
		[+2]	□	□	★		↑	[+2]	□□□	□□□□	★★★★		↑	[+2]	□□□	□□□□	★★★★		↑	[+2]	□	□	□	★
	Industries are becoming suppliers of energy, waste heat, water and roof tops used for solar energy generation, and therefore helping to reduce primary energy demand. CHP in chemical industries can help in providing surplus power in the grid.					The circular economy instead of linear global economy can achieve climate goals and can help in economic growth through industrialization, which saves on resources and the environment and supports small, medium and even large industries, which can lead to employment generation. So new regulations, incentives and a revised tax regime can help in achieving the goal.					A circular economy instead of linear global economy is helping new innovation, and infrastructure can achieve climate goals and can help in economic growth through industrialization which saves on resources and the environment and supports small, medium and even large industries, which can lead to employment generation. So new regulations, incentives and revised tax regime can help in achieving the goal.					Industries are becoming suppliers of energy, waste heat, water and roof tops used for solar energy generation, and supply to neighbouring human settlements, therefore reducing primary energy demand, which also makes towns and cities grow sustainably.								
	Kamer et al., 2015; Griffin et al., 2018					Stahel, 2013, 2017; Liu et al., 2014; Leider et al., 2015; Supino et al., 2015; Zheng et al., 2016; Fan et al., 2017; Shi et al., 2017					Stahel, 2013, 2017; Liu et al., 2014; Leider et al., 2015; Supino et al., 2015; Zheng et al., 2016; Fan et al., 2017; Shi et al., 2017					Kamer et al., 2015								
Decarbonization/CCS/CCU	Affordable and Sustainable Energy Sources					Decouple Growth from Environmental Degradation (8.1/8.2/8.4)					Innovation and New Infrastructure (9.2/9.4/9.5)					No direct interaction								
		[+2,-2]	□□	□□	★★		↑	[+2]	□□	□□□□	★★★		↑	[+2]	□	□□□□	★★★★		[0]					
	CCS for EPs can be incremental, but need additional space and can need additional energy, sometimes compensating for higher efficiency. For example, reticulating blast R furnace and CCS for iron steel means high energy demand; electric melting in glass can mean higher electricity prices; in the paper industry, new separation and drying technologies are key to reducing the energy intensity, allowing for carbon neutral operation in the future; bio-refineries can reduce petro-refineries; DRI in iron and steel with H2 encourages innovation in hydrogen infrastructure; and the chemicals industry also encourage renewable electricity and hydrogen as bio-based polymers can increase biomass price.					EPs are important players for economic growth. Deep decarbonization of EPs through radical innovation is consistent with well-below 2°C scenarios.					Deep decarbonization through radical technological change in EPI will lead to radical innovations, for example, in completely changing industries' innovation strategies, plants and equipment, skills, production techniques, design, etc. Radical CCS will need new infrastructure to transport CO ₂ .					No direct interaction								
	Griffin et al., 2017; Wesseling et al., 2017					Denis-Ryan et al., 2016; Åhman et al., 2017; Wesseling et al., 2017					Denis-Ryan et al., 2016; Åhman et al., 2017; Wesseling et al., 2017; Griffin et al., 2018													

Economic-Demand (continued)

7 RENEWABLE AND CLEAN ENERGY																				8 DECENT HOUSING AND ECONOMIC GROWTH																				9 INDUSTRIALIZATION AND INFRASTRUCTURE																				11 SUSTAINABLE CITIES AND COMMUNITIES																			
Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence																																																							
Saving Energy, Improvement in Energy Efficiency (7.3/7.a/7.b)					Progressively Improve Resource Efficiency (8.4), Employment Opportunities (8.2/8.3/8.5/8.6)					Innovation and New Infrastructure (9.2/9.4/9.5)					Sustainable Cities (15.6/15.8/15.9)																																																																
↑	[+2]	[[[00																																																																													

	<div>7</div> <div>RECENT WORK AND ECONOMIC GROWTH</div>	<div>8</div> <div>RECENT WORK AND ECONOMIC GROWTH</div>	<div>9</div> <div>INDUSTRY INNOVATION AND INFRASTRUCTURE</div>	<div>11</div> <div>SUSTAINABLE CITIES AND COMMUNITIES</div>						
	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence
Buildings	Improved Access and Fuel Switch to Modern Low-carbon Energy	Meeting Energy Demand [+2]	Renewable energies could potentially serve as the main source to meet energy demand in rapidly growing developing country cities. Ali et al. (2015) estimated the potential of solar, wind and biomass renewable energy options to meet part of the electricity demand in Karachi, Pakistan.	Sustainable Economic Growth and Employment [+2]	Creutzig et al. (2014) assessed the potential for renewable energies in the European region. They found that a European energy transition with a high-level of renewable energy installations in the periphery could act as an economic stimulus, decrease trade deficits and possibly have positive employment effects. Provision of energy access can play a critical enabling role for new productive activities, livelihoods and employment. Reliable access to modern energy services can have an important influence on productivity and earnings (McCollum et al., 2018).	Innovation and New Infrastructure (9.2.9.4/9.5) [+2]	[+2]	Adoption of smart meters and smart grids following community-based social marketing help in infrastructure expansion. Statutory norms to enhance energy and resource efficiency in buildings is encouraging green building projects. Introduction of incentives and norms for solar rooftops/whitegreen roofs in cities are helping to accelerate innovation and the expansion of infrastructure.	Housing (11.1) [+3]	Ensuring access to basic housing services implies that households have access to modern energy forms. (Quote from McCollum et al., 2018) Solar roof tops in Macau make cities sustainable. Introduction of incentives and norms for solar/whitegreen rooftops in cities are helping to accelerate the expansion of the infrastructure.
	Improved Access and Fuel Switch to Modern Low-carbon Energy	Energy Savings (7.3.7.a/7.b) [+2]	Behavioural responses will reduce the volume of transport needs and, by extension, energy demand.	Promote Sustained, Inclusive Economic Growth (8.3) [-2]	Gioan and Sadanand, 2013; Pueyo et al., 2013; Rao et al., 2013; Chakravorty et al., 2014; Creutzig et al., 2014; Ali et al., 2015; Bernard and Torea, 2015; Byravan et al., 2017; McCollum et al., 2018	Roy et al., 2018; Anda and Temmen, 2014				Bhattacharyya et al., 2016; Song et al., 2016; UN, 2016; McCollum et al., 2018; Roy et al., 2018
Transport	Behavioural Response					Build Resilient Infrastructure (9.1) [+2]	[+2]	As people prefer more mass transportation – train lines, tram lines, BRTs, gondola lift systems, bicycle-sharing systems and hybrid buses – and telecommuting, the need for new infrastructure increases.	Make Cities and Human Settlements Inclusive, Safe, Resilient [+2]	Climate change threatens to worsen poverty, therefore pro-poor mitigation policies are needed to reduce this threat; for example, investing more and better in infrastructure by leveraging private resources and using designs that account for future climate change and the related uncertainty.
	Accelerating Energy Efficiency	Energy Savings (7.3.7.a/7.b) [+2]	Accelerating efficiency in tourism transport reduces energy demand (China).	Promote Sustained, Inclusive Economic Growth (8.3) [+/-2]	Lucas and Pangbourne, 2014; Suckall et al., 2014; Klausbruckner et al., 2016	Dulac, 2013; Amaas and Peters, 2017; Martínez-Jaramillo et al., 2017; Xylla and Silveira, 2017	Build Resilient Infrastructure (9.1) [+2]	Combining promotion of mass transportation – train lines, tram lines, BRTs, gondola lift systems, bicycle-sharing systems and hybrid buses – and telecommuting reduces traffic and significantly contributes to meeting climate targets. A comprehensive package of complementary mitigation options is necessary for deep and sustained emissions reductions. In Sweden, a public bus fleet is aiming more towards decarbonization than efficiency.	Make Cities Sustainable (11.2/11.3) [+2]	The two most important elements of making cities sustainable are efficient buildings and transport (e.g., Macau).
	Accelerating Energy Efficiency									
Transport	Improved Access and Fuel Switch to Modern Low-carbon Energy	Increase Share of Renewable (7.2) [+2]	Biofuel increases share of the renewables but can perform poorly if too many countries increase their use of biofuel, whereas electrification performs best when many other countries implement this technology. The strategies are not mutually exclusive and simultaneous implementation of some provides synergies for national energy security. Therefore, it is important to consider the results of material and contextual factors that co-evolve. Electric vehicles using electricity from renewables or low carbon sources combined with e-mobility options such as trolley buses, metros, trams and electro buses, as well as promote walking and biking, especially for short distances, need consideration.	Promote Sustained, Inclusive Economic Growth (8.3) [+/-2]	The decarbonization of the freight sector tends to occur in the second part of the century, and the sector decarbonizes by a lower extent than the rest of the economy. Decarbonizing road freight on a global scale remains a challenge even when notable progress in biofuels and electric vehicles has been accounted for.	Help Building Inclusive Infrastructure (9.1/9.a) [+2]	[+2]	Lack of appropriate infrastructure leads to limited access to jobs for the urban poor (Africa, Latin America, India).	Make Cities and Human Settlements Inclusive, Safe, Resilient [+2]	In rapidly growing cities, the carbon savings from investments at scale, in cost-effective low-carbon measures, could be quickly overwhelmed – in as little as 7 years – by the impacts of sustained population and economic growth, highlighting the need to build capacities that enable the exploitation not only of the economically attractive options in the short term but also of those deeper and more structural changes that are likely to be needed in the longer term. With hybrid electric vehicles and plug-in electric vehicles, there is the emergence of new concepts in transportation, such as electric highways.
	Improved Access and Fuel Switch to Modern Low-carbon Energy				IPCC, 2014; Creutzig et al., 2015; Carrara and Longden, 2017					Figuerola et al., 2013; Gouldson et al., 2015; Vasconcellos and Mendonça, 2016; Alahakoon, 2017

		7 SUSTAINABLE AND CLEAN ENERGY		8 DECENT WORK AND ECONOMIC GROWTH		9 INDUSTRY, INNOVATION AND INFRASTRUCTURE		11 SUSTAINABLE CITIES AND COMMUNITIES			
		Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence
Replacing Coal	Non-biomass Renewables - solar, wind, hydro	Sustainable and Modern Energy (7.2.7.a)		Innovation and Growth (8.1.8.2.8.4)		Inclusive and Sustainable Industrialization (9.2.9.4)		Disaster Preparedness and Prevention (11.5)			
		↑	[+3]	⬢⬢⬢⬢	⬢⬢⬢⬢	★★★	~	[0]	⬢⬢⬢⬢	⬢⬢⬢⬢	★★★
		Decarbonization of the energy system through an upscaling of renewables will greatly facilitate access to clean, affordable and reliable energy. Hydropower plays an increasingly important role for the global electricity supply. This mitigation option is in line with the targets of SDG7 under the caveat of a transition to modern biomass.									
		Rogelj et al., 2013; Cherian, 2015; Jingura and Kamusoko, 2016									
		Deployment of renewable energy and improvements in energy efficiency globally will aid climate change mitigation efforts, and this, in turn, can help to reduce the exposure of people to certain types of disasters and extreme events (McCollum et al., 2018).									
Replacing Coal	Increased Use of Biomass	Sustainable and Modern Energy (7.2.7.a)		Innovation and Growth (8.1.8.2.8.4)		Innovation and New Infrastructure (9.2.9.4/9.5)					
		↑	[+3]	⬢⬢⬢⬢	⬢⬢⬢⬢	★★★	↑	[+1]	⬢⬢⬢⬢	⬢⬢⬢⬢	★★★
		Increased use of modern biomass will facilitate access to clean, affordable and reliable energy. This mitigation option is in line with the targets of SDG7.									
		Rogelj et al., 2013; Cherian, 2015; Jingura and Kamusoko, 2016									
		Access to modern and sustainable energy will be critical to sustain economic growth.									
Replacing Coal	Nuclear/Advanced Nuclear	Sustainable and Modern Energy (7.2.7.a)		Innovation and Growth (8.1.8.2.8.4)		Innovation and New Infrastructure (9.2.9.4/9.5)					
		↑	[1]	⬢⬢⬢⬢	⬢⬢⬢⬢	★★	↓	[-1]	⬢⬢⬢⬢	⬢⬢⬢⬢	★★★
		Increased use of nuclear power can provide stable baseload power supply and reduce price volatility.									
		IPCC, 2014									
		Legacy cost of waste and abandoned reactors.									
Replacing Coal	CCS: Bioenergy	Sustainable and Modern Energy (7.2.7.a)		Innovation and Growth (8.1.8.2.8.4)		Innovation and New Infrastructure (9.2.9.4/9.5)					
		↑	[+2]	⬢⬢⬢⬢	⬢⬢⬢⬢	★★★	↑	[+1]	⬢⬢⬢⬢	⬢⬢⬢⬢	★
		Increased use of modern biomass will facilitate access to clean, affordable and reliable energy.									
		IPCC, 2014									
		See positive impacts of bioenergy use.									
Advanced Coal	CCS: Fossil	Ensure energy access and promote investment in new technologies (7.1.7.b)		Innovation and Growth (8.1.8.2.8.4)		Innovation and New Infrastructure (9.2.9.4/9.5)					
		↑	[+2]	⬢⬢⬢⬢	⬢⬢⬢⬢	★★★	↑	[+1]	⬢⬢⬢⬢	⬢⬢⬢⬢	★
		Advanced and cleaner fossil fuel technology is in line with the targets of SDG7.									
		IPCC, 2014									
		See positive impacts of CCS/CCU in industrial demand.									

Agriculture and Livestock																									
Behavioural Response:	7 AFFORDABLE AND CLEAN ENERGY					8 DECENT WORK AND ECONOMIC GROWTH					9 INDUSTRY, INNOVATION AND INFRASTRUCTURE					11 SUSTAINABLE CITIES AND COMMUNITIES									
	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence	Interaction	Score	Evidence	Agreement	Confidence					
Reduced Food Waste	Energy Efficiency, Universal Access (7.1/7.3)					Sustained and Inclusive Economic Growth (8.2)					Infrastructure Building and Promotion of Inclusive Industrialization (9.1/9.2)														
	↑	[+1]	□	⊕	★	↑	[+1]	□	□	□	★★★	↑	[+1]	□	□	□	★★★	[0]		No interaction					
Kummu et al., 2012					Kummu et al., 2012; Hq et al., 2016					By targeting infrastructure, processing and distribution losses, wastage in food systems can be minimized. 23–24% of total cropland and fertilizers are used to produce losses. So reduction in food losses will help to diversify these valuable resources into other productive activities.					Ingram, 2011; Beedington et al., 2012; Kummu et al., 2012; Hq et al., 2016; Lamb et al., 2016										
Sustainable Healthy Diets and Soil Carbon	Sustainable and Modern Energy (7.b)					Sustainable Growth (8.2)										Infrastructure Building, Promotion of Inclusive Industrialization and Innovation (9.1/9.2/9.5/9.b)									
	↑	[+1]	□	□	★★★	↑ / ↓	[+2, -1]	□	□	□	★★	↑ / ↓	[+2, -2]	□	□	□	★★★	[0]		no direct interaction					
Conventional agricultural biotechnology methods such as energy efficient farming can help in sequestration of soil carbon. Modern biotechnologies such as green energy and N-efficient GM crops can also help in C-sequestration. Biotech crops allow farmers to use less – environmentally friendly – energy and practice soil carbon sequestration. Biofuels, both from traditional and GMO crops, such as sugar cane, oilseed, rapeseed and jatropha, can be produced. Green energy programmes through plantations of perennial nonedible oilseed producing plants and production of biodiesel for direct use in the energy sector or blending biofuels with fossil fuels in certain proportions can thereby minimize fossil fuel use. (Quoted from Lakshmi et al., 2015) GM crops reduce demand for fossil fuel-based inputs.					Many developing countries including Gulf States will benefit from CSA given the central role of agriculture in their economic and social development. (Quoted from Behnassi et al., 2014). Low commodity prices have reduced the incentive to invest in yield growth and have led to declining farm labour and farm capital investment. (Quoted from Lamb et al., 2016)										Reduced research support and delayed industrialization will have an adverse effect on food security and nourishment of children. Organic farming technologies utilizing bio-based fertilizers (composted human and animal manure) are some of the conventional biotechnological options for reducing artificial fertilizer use (Lakshmi et al., 2015). CSA requires huge financial investment and institutional innovation. CSA is committed to new ways of engaging in participatory research and partnerships with producers (Steenwerth et al., 2014). Technologies used on-farm and during food processing to increase productivity which also helps in adaptation and/or mitigation are new, so convincing potential customers is difficult. Also, low-awareness of CSA, inaccessible language, high costs, lack of verified impact of technologies, hard to reach and train farmers, low consumer demand and unequal distribution of costs/benefits across supply chains are barriers to CSA technology adoption (Long et al., 2016). Low commodity prices have reduced the incentive to invest in yield growth and have led to declining investment in research and development (Lamb et al., 2015; Behnassi et al., 2014; Steenwerth et al., 2014; Lakshmi et al., 2015; Lamb et al., 2016; Long et al., 2016)										
Land-based Greenhouse Gas Reduction	Johnson et al., 2007; Sarin et al., 2007; Treasury, 2009; Jain and Sharma, 2010; Lybbert and Sumner, 2010; Mtui, 2011; Lakshmi et al., 2015					Behnassi et al., 2014; Lamb et al., 2016																			
Greenhouse Gas Reduction from Improved Livestock Production and Manure	Energy Efficiency (7.3)					Sustainable Economic Growth (8.4)					Technological Upgradation and Innovation (9.2)														
	↑	[+1]	□	⊕	★	↑	[+1]	□	□	□	★★	↑	[+2]	□	□	□	★★★	[0]		No direct interaction					
Scenarios where zero human-edible concentrate feed is used for livestock, non-renewable energy use is reduced by 36%.					Exploiting the increasingly decoupled interactions between crops and livestock could be beneficial for promoting structural changes in the livestock sector and is a prerequisite for the sustainable growth of the sector. (Quoted from Herrero et al., 2013)					Complete genome maps for poultry and cattle now exist, and these open up the way to possible advances in evolutionary biology, animal breeding and animal models for human diseases. Genomic selection should be able to at least double the rate of genetic gain in the dairy industry. (Quoted from Thornton, 2010) Nanotechnology, biogas technology and separation technologies are disruptive technologies that enhance biogas production from anaerobic digesters or to reduce odours.					Sansoucy, 1995; Burton, 2007; Thornton, 2010										
Schader et al., 2015					Herrero and Thornton, 2013; Herrero et al., 2013																				

No interaction

no direct interaction

No direct interaction

Economic-Other (continued)

7 RENEWABLE AND CLEAN ENERGY																														8 DECENT WORK AND ECONOMIC GROWTH																														9 INDUSTRY, INNOVATION AND INFRASTRUCTURE																														11 SUSTAINABLE CITIES AND COMMUNITIES																													

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Note that this reference list does not account for the references in Table 5.2, for which a separate reference list is provided.

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A white L-shaped graphic element consisting of a vertical line on the left and a horizontal line at the bottom, meeting at a rounded corner.

Annexes

Annex I: Glossary

Coordinating Editor:

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Notes:

Note that subterms are in italics beneath main terms.

This glossary defines some specific terms as the Lead Authors intend them to be interpreted in the context of this report. Blue, italicized words indicate that the term is defined in the Glossary.

This annex should be cited as:

IPCC, 2018: Annex I: Glossary [Matthews, J.B.R. (ed.)]. In: *Global Warming of 1.5°C. An IPCC Special Report on the impacts of global warming of 1.5°C above pre-industrial levels and related global greenhouse gas emission pathways, in the context of strengthening the global response to the threat of climate change, sustainable development, and efforts to eradicate poverty* [Masson-Delmotte, V., P. Zhai, H.-O. Pörtner, D. Roberts, J. Skea, P.R. Shukla, A. Pirani, W. Moufouma-Okia, C. Péan, R. Pidcock, S. Connors, J.B.R. Matthews, Y. Chen, X. Zhou, M.I. Gomis, E. Lonnoy, T. Maycock, M. Tignor, and T. Waterfield (eds.)]. In Press

1.5°C pathway See *Pathways*.

1.5°C warmer worlds *Projected* worlds in which *global warming* has reached and, unless otherwise indicated, been limited to 1.5°C above *pre-industrial* levels. There is no single 1.5°C warmer world, and *projections* of 1.5°C warmer worlds look different depending on whether it is considered on a near-term transient trajectory or at climate equilibrium after several millennia, and, in both cases, if it occurs with or without *overshoot*. Within the 21st century, several aspects play a role for the assessment of risk and potential *impacts* in 1.5°C warmer worlds: the possible occurrence, magnitude and duration of an overshoot; the way in which emissions reductions are achieved; the ways in which policies might be able to influence the *resilience* of human and natural systems; and the nature of the regional and sub-regional risks. Beyond the 21st century, several elements of the *climate system* would continue to change even if the global mean temperatures remain stable, including further increases of sea level.

2030 Agenda for Sustainable Development A UN resolution in September 2015 adopting a plan of action for people, planet and prosperity in a new global development framework anchored in 17 *Sustainable Development Goals* (UN, 2015). See also *Sustainable Development Goals (SDGs)*.

Acceptability of policy or system change The extent to which a policy or system change is evaluated unfavourably or favourably, or rejected or supported, by members of the general public (public acceptability) or politicians or governments (political acceptability). Acceptability may vary from totally unacceptable/fully rejected to totally acceptable/fully supported; individuals may differ in how acceptable policies or system changes are believed to be.

Adaptability See *Adaptive capacity*.

Adaptation In *human systems*, the process of adjustment to actual or expected *climate* and its effects, in order to moderate harm or exploit beneficial opportunities. In natural systems, the process of adjustment to actual climate and its effects; human intervention may facilitate adjustment to expected climate and its effects.

Incremental adaptation

Adaptation that maintains the essence and integrity of a system or process at a given scale. In some cases, incremental adaptation can accrue to result in *transformational adaptation* (Termeer et al., 2017; Tàbara et al., 2018).

Transformational adaptation

Adaptation that changes the fundamental attributes of a *socio-ecological system* in anticipation of *climate change* and its *impacts*.

Adaptation limits

The point at which an actor's objectives (or system needs) cannot be secured from intolerable risks through adaptive actions.

- Hard adaptation limit: No adaptive actions are possible to avoid intolerable risks.
- Soft adaptation limit: Options are currently not available to avoid intolerable risks through adaptive action.

See also *Adaptation options*, *Adaptive capacity* and *Maladaptive actions (Maladaptation)*.

Adaptation behaviour See *Human behaviour*.

Adaptation limits See *Adaptation*.

Adaptation options The array of strategies and measures that are available and appropriate for addressing *adaptation*. They include a wide range of actions that can be categorized as structural, institutional,

ecological or behavioural. See also *Adaptation*, *Adaptive capacity* and *Maladaptive actions (Maladaptation)*.

Adaptation pathways See *Pathways*.

Adaptive capacity The ability of systems, *institutions*, humans and other organisms to adjust to potential damage, to take advantage of opportunities, or to respond to consequences. This glossary entry builds from definitions used in previous IPCC reports and the Millennium Ecosystem Assessment (MEA, 2005). See also *Adaptation*, *Adaptation options and Maladaptive actions (Maladaptation)*.

Adaptive governance See *Governance*.

Aerosol A suspension of airborne solid or liquid particles, with a typical size between a few nanometres and 10 µm that reside in the *atmosphere* for at least several hours. The term aerosol, which includes both the particles and the suspending gas, is often used in this report in its plural form to mean aerosol particles. Aerosols may be of either natural or *anthropogenic* origin. Aerosols may influence *climate* in several ways: through both interactions that scatter and/or absorb radiation and through interactions with cloud microphysics and other cloud properties, or upon deposition on snow- or ice-covered surfaces thereby altering their *albedo* and contributing to *climate feedback*. Atmospheric aerosols, whether natural or anthropogenic, originate from two different pathways: emissions of primary particulate matter (PM), and formation of secondary PM from gaseous *precursors*. The bulk of aerosols are of natural origin. Some scientists use group labels that refer to the chemical composition, namely: sea salt, organic carbon, *black carbon (BC)*, mineral species (mainly desert dust), sulphate, nitrate, and ammonium. These labels are, however, imperfect as aerosols combine particles to create complex mixtures. See also *Short-lived climate forcers (SLCF)* and *Black carbon (BC)*.

Afforestation Planting of new *forests* on lands that historically have not contained forests. For a discussion of the term forest and related terms such as afforestation, *reforestation* and *deforestation*, see the IPCC Special Report on Land Use, Land-Use Change, and Forestry (IPCC, 2000), information provided by the United Nations Framework Convention on Climate Change (UNFCCC, 2013) and the report on Definitions and Methodological Options to Inventory Emissions from Direct Human-induced Degradation of Forests and Devegetation of Other Vegetation Types (IPCC, 2003). See also *Reforestation*, *Deforestation*, and *Reducing Emissions from Deforestation and Forest Degradation (REDD+)*.

Agreement In this report, the degree of agreement within the scientific body of knowledge on a particular finding is assessed based on multiple lines of *evidence* (e.g., mechanistic understanding, theory, data, models, expert judgement) and expressed qualitatively (Mastrandrea et al., 2010). See also *Evidence*, *Confidence*, *Likelihood* and *Uncertainty*.

Air pollution Degradation of air quality with negative effects on human health or the natural or built environment due to the introduction, by natural processes or human activity, into the *atmosphere* of substances (gases, *aerosols*) which have a direct (primary pollutants) or indirect (secondary pollutants) harmful effect. See also *Aerosol* and *Short-lived climate forcers (SLCF)*.

Albedo The fraction of solar radiation reflected by a surface or object, often expressed as a percentage. Snow-covered surfaces have a high albedo, the surface albedo of soils ranges from high to low, and vegetation-covered surfaces and the oceans have a low albedo. The Earth's planetary albedo changes mainly through varying cloudiness and changes in snow, ice, leaf area and land cover.

Ambient persuasive technology Technological systems and environments that are designed to change human cognitive processing,

attitudes and behaviours without the need for the user's conscious attention.

Anomaly The deviation of a variable from its value averaged over a *reference period*.

Anthropocene The 'Anthropocene' is a proposed new geological epoch resulting from significant human-driven changes to the structure and functioning of the Earth System, including the *climate system*. Originally proposed in the Earth System science community in 2000, the proposed new epoch is undergoing a formalization process within the geological community based on the stratigraphic *evidence* that human activities have changed the Earth System to the extent of forming geological deposits with a signature that is distinct from those of the *Holocene*, and which will remain in the geological record. Both the stratigraphic and Earth System approaches to defining the Anthropocene consider the mid-20th Century to be the most appropriate starting date, although others have been proposed and continue to be discussed. The Anthropocene concept has been taken up by a diversity of disciplines and the public to denote the substantive influence humans have had on the state, dynamics and future of the Earth System. See also *Holocene*.

Anthropogenic Resulting from or produced by human activities. See also *Anthropogenic emissions* and *Anthropogenic removals*.

Anthropogenic emissions Emissions of *greenhouse gases (GHGs)*, *precursors* of GHGs and aerosols caused by human activities. These activities include the burning of *fossil fuels*, *deforestation*, *land use* and *land-use changes (LULUC)*, livestock production, fertilisation, waste management and industrial processes. See also *Anthropogenic* and *Anthropogenic removals*.

Anthropogenic removals Anthropogenic removals refer to the withdrawal of *GHGs* from the *atmosphere* as a result of deliberate human activities. These include enhancing biological *sinks of CO₂* and using chemical engineering to achieve long-term removal and storage. *Carbon capture and storage (CCS)* from industrial and energy-related sources, which alone does not remove CO₂ in the atmosphere, can reduce atmospheric CO₂ if it is combined with *bioenergy* production (*BECCS*). See also *Anthropogenic emissions*, *Bioenergy with carbon dioxide capture and storage (BECCS)* and *Carbon dioxide capture and storage (CCS)*.

Artificial intelligence (AI) Computer systems able to perform tasks normally requiring human intelligence, such as visual perception and speech recognition.

Atmosphere The gaseous envelope surrounding the earth, divided into five layers – the *troposphere* which contains half of the Earth's atmosphere, the *stratosphere*, the mesosphere, the thermosphere, and the exosphere, which is the outer limit of the atmosphere. The dry atmosphere consists almost entirely of nitrogen (78.1% volume mixing ratio) and oxygen (20.9% volume mixing ratio), together with a number of trace gases, such as argon (0.93 % volume mixing ratio), helium and radiatively active *greenhouse gases (GHGs)* such as *carbon dioxide (CO₂)* (0.04% volume mixing ratio) and *ozone (O₃)*. In addition, the atmosphere contains the GHG water vapour (H₂O), whose amounts are highly variable but typically around 1% volume mixing ratio. The atmosphere also contains clouds and aerosols. See also *Troposphere*, *Stratosphere*, *Greenhouse gas (GHG)* and *Hydrological cycle*.

Atmosphere–ocean general circulation model (AOGCM) See *Climate model*.

Attribution See *Detection and attribution*.

Baseline scenario In much of the literature the term is also synonymous with the term business-as-usual (BAU) *scenario*, although

the term BAU has fallen out of favour because the idea of business as usual in century-long socio-economic *projections* is hard to fathom. In the context of *transformation pathways*, the term baseline scenarios refers to scenarios that are based on the assumption that no mitigation *policies* or measures will be implemented beyond those that are already in force and/or are legislated or planned to be adopted. Baseline scenarios are not intended to be predictions of the future, but rather counterfactual constructions that can serve to highlight the level of emissions that would occur without further policy effort. Typically, baseline scenarios are then compared to *mitigation scenarios* that are constructed to meet different goals for *greenhouse gas (GHG)* emissions, atmospheric concentrations or temperature change. The term baseline scenario is often used interchangeably with reference scenario and no policy scenario. See also *Emission scenario* and *Mitigation scenario*.

Battery electric vehicle (BEV) See *Electric vehicle (EV)*.

Biochar Stable, carbon-rich material produced by heating *biomass* in an oxygen-limited environment. Biochar may be added to soils to improve soil functions and to reduce *greenhouse gas* emissions from biomass and soils, and for *carbon sequestration*. This definition builds from IBI (2018).

Biodiversity Biological diversity means the variability among living organisms from all sources, including, inter alia, terrestrial, marine and other aquatic *ecosystems* and the ecological complexes of which they are part; this includes diversity within species, between species and of ecosystems (UN, 1992).

Bioenergy Energy derived from any form of *biomass* or its metabolic by-products. See also *Biomass* and *Biofuel*.

Bioenergy with carbon dioxide capture and storage (BECCS) *Carbon dioxide capture and storage (CCS)* technology applied to a *bioenergy* facility. Note that depending on the total emissions of the BECCS supply chain, *carbon dioxide (CO₂)* can be removed from the *atmosphere*. See also *Bioenergy* and *Carbon dioxide capture and storage (CCS)*.

Biofuel A fuel, generally in liquid form, produced from *biomass*. Biofuels currently include bioethanol from sugarcane or maize, biodiesel from canola or soybeans, and black liquor from the paper-manufacturing process. See also *Biomass* and *Bioenergy*.

Biomass Living or recently dead organic material. See also *Bioenergy* and *Biofuel*.

Biophilic urbanism Designing cities with green roofs, green walls and green balconies to bring nature into the densest parts of cities in order to provide *green infrastructure* and human health benefits. See also *Green infrastructure*.

Black carbon (BC) Operationally defined *aerosol* species based on measurement of light absorption and chemical reactivity and/or thermal stability. It is sometimes referred to as soot. BC is mostly formed by the incomplete combustion of *fossil fuels*, *biofuels* and *biomass* but it also occurs naturally. It stays in the *atmosphere* only for days or weeks. It is the most strongly light-absorbing component of particulate matter (PM) and has a warming effect by absorbing heat into the atmosphere and reducing the *albedo* when deposited on snow or ice. See also *Aerosol*.

Blue carbon Blue carbon is the carbon captured by living organisms in coastal (e.g., mangroves, salt marshes, seagrasses) and marine *ecosystems*, and stored in *biomass* and sediments.

Burden sharing (also referred to as Effort sharing) In the context of *mitigation*, burden sharing refers to sharing the effort of reducing the sources or enhancing the sinks of *greenhouse gases (GHGs)*

from historical or *projected* levels, usually allocated by some criteria, as well as sharing the cost burden across countries.

Business as usual (BAU) See *Baseline scenario*.

Carbon budget This term refers to three concepts in the literature: (1) an assessment of *carbon cycle* sources and *sinks* on a global level, through the synthesis of *evidence* for *fossil fuel* and cement emissions, *land-use change* emissions, ocean and land *CO₂* sinks, and the resulting atmospheric *CO₂* growth rate. This is referred to as the global carbon budget; (2) the estimated cumulative amount of global carbon dioxide emissions that is estimated to limit global surface temperature to a given level above a *reference period*, taking into account global surface temperature contributions of other *GHGs* and climate forcers; (3) the distribution of the carbon budget defined under (2) to the regional, national, or sub-national level based on considerations of *equity*, costs or efficiency. See also *Remaining carbon budget*.

Carbon cycle The term used to describe the flow of carbon (in various forms, e.g., as *carbon dioxide (CO₂)*, carbon in *biomass*, and carbon dissolved in the ocean as carbonate and bicarbonate) through the *atmosphere*, hydrosphere, terrestrial and marine biosphere and lithosphere. In this report, the reference unit for the global carbon cycle is GtCO₂ or GtC (Gigatonne of carbon = 1 GtC = 10¹⁵ grams of carbon. This corresponds to 3.667 GtCO₂).

Carbon dioxide (CO₂) A naturally occurring gas, CO₂ is also a by-product of burning *fossil fuels* (such as oil, gas and coal), of burning *biomass*, of *land-use changes (LUC)* and of industrial processes (e.g., cement production). It is the principal *anthropogenic* greenhouse gas (*GHG*) that affects the Earth's radiative balance. It is the reference gas against which other GHGs are measured and therefore has a global warming potential (GWP) of 1. See also *Greenhouse gas (GHG)*.

Carbon dioxide capture and storage (CCS) A process in which a relatively pure stream of *carbon dioxide (CO₂)* from industrial and energy-related sources is separated (captured), conditioned, compressed and transported to a storage location for long-term isolation from the *atmosphere*. Sometimes referred to as Carbon capture and storage. See also *Carbon dioxide capture and utilisation (CCU)*, *Bioenergy with carbon dioxide capture and storage (BECCS)* and *Uptake*.

Carbon dioxide capture and utilisation (CCU) A process in which *CO₂* is captured and then used to produce a new product. If the *CO₂* is stored in a product for a *climate-relevant* time horizon, this is referred to as carbon dioxide capture, utilisation and storage (CCUS). Only then, and only combined with *CO₂* recently removed from the *atmosphere*, can CCUS lead to *carbon dioxide removal*. CCU is sometimes referred to as carbon dioxide capture and use. See also *Carbon dioxide capture and storage (CCS)*.

Carbon dioxide capture, utilisation and storage (CCUS) See *Carbon dioxide capture and utilisation (CCU)*.

Carbon dioxide removal (CDR) *Anthropogenic* activities removing *CO₂* from the *atmosphere* and durably storing it in geological, terrestrial, or ocean reservoirs, or in products. It includes existing and potential anthropogenic enhancement of biological or geochemical sinks and direct air capture and storage, but excludes natural *CO₂* *uptake* not directly caused by human activities. See also *Mitigation (of climate change)*, *Greenhouse gas removal (GGR)*, *Negative emissions*, *Direct air carbon dioxide capture and storage (DACCS)* and *Sink*.

Carbon intensity The amount of emissions of *carbon dioxide (CO₂)* released per unit of another variable such as *gross domestic product (GDP)*, output energy use or transport.

Carbon neutrality See *Net zero CO₂ emissions*.

Carbon price The price for avoided or released *carbon dioxide (CO₂)* or *CO₂-equivalent emissions*. This may refer to the rate of a carbon tax, or the price of emission permits. In many models that are used to assess the economic costs of *mitigation*, carbon prices are used as a proxy to represent the level of effort in mitigation *policies*.

Carbon sequestration The process of storing carbon in a carbon pool. See also *Blue carbon*, *Carbon dioxide capture and storage (CCS)*, *Uptake* and *Sink*.

Carbon sink See *Sink*.

Clean Development Mechanism (CDM) A mechanism defined under Article 12 of the *Kyoto Protocol* through which investors (governments or companies) from developed (Annex B) countries may finance *greenhouse gas (GHG)* emission reduction or removal projects in developing countries (Non-Annex B), and receive Certified Emission Reduction Units (CERs) for doing so. The CERs can be credited towards the commitments of the respective developed countries. The CDM is intended to facilitate the two objectives of promoting *sustainable development (SD)* in developing countries and of helping *industrialised countries* to reach their emissions commitments in a cost-effective way.

Climate Climate in a narrow sense is usually defined as the average weather, or more rigorously, as the statistical description in terms of the mean and variability of relevant quantities over a period of time ranging from months to thousands or millions of years. The classical period for averaging these variables is 30 years, as defined by the World Meteorological Organization. The relevant quantities are most often surface variables such as temperature, precipitation and wind. Climate in a wider sense is the state, including a statistical description, of the *climate system*.

Climate change Climate change refers to a change in the state of the *climate* that can be identified (e.g., by using statistical tests) by changes in the mean and/or the variability of its properties and that persists for an extended period, typically decades or longer. Climate change may be due to natural internal processes or external *forcings* such as modulations of the solar cycles, volcanic eruptions and persistent *anthropogenic* changes in the composition of the *atmosphere* or in *land use*. Note that the *Framework Convention on Climate Change (UNFCCC)*, in its Article 1, defines climate change as: 'a change of climate which is attributed directly or indirectly to human activity that alters the composition of the global atmosphere and which is in addition to natural climate variability observed over comparable time periods.' The UNFCCC thus makes a distinction between climate change attributable to human activities altering the atmospheric composition and climate variability attributable to natural causes. See also *Climate variability*, *Global warming*, *Ocean acidification (OA)* and *Detection and attribution*.

Climate change commitment Climate change commitment is defined as the unavoidable future *climate change* resulting from inertia in the geophysical and socio-economic systems. Different types of climate change commitment are discussed in the literature (see subterms). Climate change commitment is usually quantified in terms of the further change in temperature, but it includes other future changes, for example in the *hydrological cycle*, in *extreme weather events*, in extreme climate events, and in sea level.

Constant composition commitment

The constant composition commitment is the remaining *climate change* that would result if atmospheric composition, and hence *radiative forcing*, were held fixed at a given value. It results from the thermal inertia of the ocean and slow processes in the cryosphere and land surface.

Constant emissions commitment

The constant emissions commitment is the committed *climate change* that would result from keeping *anthropogenic emissions* constant.

Zero emissions commitment

The zero emissions commitment is the climate change commitment that would result from setting *anthropogenic emissions* to zero. It is determined by both inertia in physical *climate system* components (ocean, cryosphere, land surface) and *carbon cycle* inertia.

Feasible scenario commitment

The feasible scenario commitment is the *climate change* that corresponds to the lowest *emission scenario* judged feasible.

Infrastructure commitment

The infrastructure commitment is the *climate change* that would result if existing *greenhouse gas* and *aerosol* emitting infrastructure were used until the end of its expected lifetime.

Climate-compatible development (CCD) A form of development building on climate strategies that embrace development goals and development strategies that integrate climate *risk management*, *adaptation* and *mitigation*. This definition builds from Mitchell and Maxwell (2010).

Climate extreme (extreme weather or climate event) The occurrence of a value of a weather or *climate* variable above (or below) a threshold value near the upper (or lower) ends of the range of observed values of the variable. For simplicity, both *extreme weather events* and extreme climate events are referred to collectively as 'climate extremes'. See also *Extreme weather event*.

Climate feedback An interaction in which a perturbation in one *climate* quantity causes a change in a second and the change in the second quantity ultimately leads to an additional change in the first. A negative feedback is one in which the initial perturbation is weakened by the changes it causes; a positive feedback is one in which the initial perturbation is enhanced. The initial perturbation can either be externally forced or arise as part of internal variability.

Climate governance See *Governance*.

Climate justice See *Justice*.

Climate model A numerical representation of the *climate system* based on the physical, chemical and biological properties of its components, their interactions and *feedback* processes, and accounting for some of its known properties. The climate system can be represented by models of varying complexity; that is, for any one component or combination of components a spectrum or hierarchy of models can be identified, differing in such aspects as the number of spatial dimensions, the extent to which physical, chemical or biological processes are explicitly represented, or the level at which empirical parametrizations are involved. There is an evolution towards more complex models with interactive chemistry and biology. *Climate models* are applied as a research tool to study and simulate the *climate* and for operational purposes, including monthly, seasonal and interannual climate predictions. See also *Earth system model (ESM)*.

Climate neutrality Concept of a state in which human activities result in no net effect on the *climate system*. Achieving such a state would require balancing of residual emissions with emission (*carbon dioxide*) removal as well as accounting for regional or local biogeophysical effects of human activities that, for example, affect surface *albedo* or local *climate*. See also *Net zero CO₂ emissions*.

Climate projection A climate *projection* is the simulated response of the *climate system* to a *scenario* of future emission or concentration of

greenhouse gases (GHGs) and *aerosols*, generally derived using *climate models*. Climate projections are distinguished from climate predictions by their dependence on the emission/concentration/*radiative forcing* scenario used, which is in turn based on assumptions concerning, for example, future socioeconomic and technological developments that may or may not be realized.

Climate-resilient development pathways (CRDPs) Trajectories that strengthen *sustainable development* and efforts to eradicate *poverty* and reduce inequalities while promoting *fair* and cross-scalar *adaptation* to and *resilience* in a changing *climate*. They raise the *ethics*, *equity* and *feasibility* aspects of the deep *societal transformation* needed to drastically reduce emissions to limit *global warming* (e.g., to 1.5°C) and achieve desirable and liveable futures and *well-being* for all.

Climate-resilient pathways Iterative processes for managing change within complex systems in order to reduce disruptions and enhance opportunities associated with *climate change*. See also *Development pathways* (under *Pathways*), *Transformation pathways* (under *Pathways*), and *Climate-resilient development pathways (CRDPs)*.

Climate sensitivity Climate sensitivity refers to the change in the annual *global mean surface temperature* in response to a change in the atmospheric CO₂ concentration or other radiative forcing.

Equilibrium climate sensitivity

Refers to the equilibrium (steady state) change in the annual *global mean surface temperature* following a doubling of the atmospheric *carbon dioxide (CO₂)* concentration. As a true equilibrium is challenging to define in *climate models* with dynamic oceans, the equilibrium climate sensitivity is often estimated through experiments in AOGCMs where CO₂ levels are either quadrupled or doubled from *pre-industrial* levels and which are integrated for 100-200 years. The climate sensitivity parameter (units: °C (W m⁻²)⁻¹) refers to the equilibrium change in the annual global mean surface temperature following a unit change in *radiative forcing*.

Effective climate sensitivity

An estimate of the *global mean surface temperature* response to a doubling of the atmospheric *carbon dioxide (CO₂)* concentration that is evaluated from model output or observations for evolving non-equilibrium conditions. It is a measure of the strengths of the *climate feedbacks* at a particular time and may vary with *forcing* history and *climate* state, and therefore may differ from *equilibrium climate sensitivity*.

Transient climate response

The change in the *global mean surface temperature*, averaged over a 20-year period, centered at the time of atmospheric CO₂ doubling, in a *climate model* simulation in which CO₂ increases at 1% yr⁻¹ from *pre-industrial*. It is a measure of the strength of *climate feedbacks* and the timescale of ocean heat uptake.

Climate services Climate services refers to information and products that enhance users' knowledge and understanding about the *impacts* of *climate change* and/or *climate variability* so as to aid decision-making of individuals and organizations and enable preparedness and early climate change action. Products can include climate data products.

Climate-smart agriculture (CSA) Climate-smart agriculture (CSA) is an approach that helps to guide actions needed to transform and reorient agricultural systems to effectively support development and ensure *food security* in a changing *climate*. CSA aims to tackle three main objectives: sustainably increasing agricultural productivity and incomes, *adapting* and building *resilience* to *climate change*, and reducing and/or removing *greenhouse gas* emissions, where possible (FAO, 2018).

Climate system The climate system is the highly complex system consisting of five major components: the *atmosphere*, the hydrosphere,

the cryosphere, the lithosphere and the biosphere and the interactions between them. The climate system evolves in time under the influence of its own internal dynamics and because of external *forcings* such as volcanic eruptions, solar variations and *anthropogenic* forcings such as the changing composition of the atmosphere and *land-use change*.

Climate target Climate target refers to a temperature limit, concentration level, or emissions reduction goal used towards the aim of avoiding dangerous *anthropogenic* interference with the *climate system*. For example, national climate targets may aim to reduce *greenhouse gas* emissions by a certain amount over a given time horizon, for example those under the *Kyoto Protocol*.

Climate variability Climate variability refers to variations in the mean state and other statistics (such as standard deviations, the occurrence of extremes, etc.) of the *climate* on all spatial and temporal scales beyond that of individual weather events. Variability may be due to natural internal processes within the *climate system* (internal variability), or to variations in natural or *anthropogenic* external *forcing* (external variability). See also *Climate change*.

CO₂ equivalent (CO₂-eq) emission The amount of *carbon dioxide* (CO₂) emission that would cause the same integrated *radiative forcing* or temperature change, over a given time horizon, as an emitted amount of a *greenhouse gas* (GHG) or a mixture of GHGs. There are a number of ways to compute such equivalent emissions and choose appropriate time horizons. Most typically, the CO₂-equivalent emission is obtained by multiplying the emission of a GHG by its global warming potential (GWP) for a 100-year time horizon. For a mix of GHGs it is obtained by summing the CO₂-equivalent emissions of each gas. CO₂-equivalent emission is a common scale for comparing emissions of different GHGs but does not imply equivalence of the corresponding *climate change* responses. There is generally no connection between CO₂-equivalent emissions and resulting CO₂-equivalent concentrations.

Co-benefits The positive effects that a policy or measure aimed at one objective might have on other objectives, thereby increasing the total benefits for society or the environment. Co-benefits are often subject to *uncertainty* and depend on local circumstances and implementation practices, among other factors. Co-benefits are also referred to as ancillary benefits.

Common but Differentiated Responsibilities and Respective Capabilities (CBDR-RC) Common but Differentiated Responsibilities and Respective Capabilities (CBDR-RC) is a key principle in the *United Nations Framework Convention on Climate Change (UNFCCC)* that recognises the different capabilities and differing responsibilities of individual countries in tackling *climate change*. The principle of CBDR-RC is embedded in the 1992 UNFCCC treaty. The convention states: "... the global nature of climate change calls for the widest possible cooperation by all countries and their participation in an effective and appropriate international response, in accordance with their common but differentiated responsibilities and respective capabilities and their social and economic conditions." Since then the CBDR-RC principle has guided the UN climate negotiations.

Conference of the Parties (COP) The supreme body of UN conventions, such as the *United Nations Framework Convention on Climate Change (UNFCCC)*, comprising parties with a right to vote that have ratified or acceded to the convention. See also *United Nations Framework Convention on Climate Change (UNFCCC)*.

Confidence The robustness of a finding based on the type, amount, quality and consistency of *evidence* (e.g., mechanistic understanding, theory, data, models, expert judgment) and on the degree of *agreement* across multiple lines of evidence. In this report, confidence is expressed

qualitatively (Mastrandrea et al., 2010). See Section 1.6 for the list of confidence levels used. See also *Agreement*, *Evidence*, *Likelihood* and *Uncertainty*.

Conservation agriculture A coherent group of agronomic and soil management practices that reduce the disruption of soil structure and biota.

Constant composition commitment See *Climate change commitment*.

Constant emissions commitment See *Climate change commitment*.

Coping capacity The ability of people, *institutions*, organizations, and systems, using available skills, values, beliefs, resources, and opportunities, to address, manage, and overcome adverse conditions in the short to medium term. This glossary entry builds from the definition used in UNISDR (2009) and IPCC (2012a). See also *Resilience*.

Cost-benefit analysis Monetary assessment of all negative and positive impacts associated with a given action. Cost-benefit analysis enables comparison of different interventions, investments or strategies and reveals how a given investment or policy effort pays off for a particular person, company or country. Cost-benefit analyses representing society's point of view are important for *climate change* decision-making, but there are difficulties in aggregating costs and benefits across different actors and across timescales. See also *Discounting*.

Cost-effectiveness A measure of the cost at which policy goal or outcome is achieved. The lower the cost the greater the cost-effectiveness.

Coupled Model Intercomparison Project (CMIP) The Coupled Model Intercomparison Project (CMIP) is a climate modelling activity from the World Climate Research Programme (WCRP) which coordinates and archives *climate model* simulations based on shared model inputs by modelling groups from around the world. The CMIP3 multimodel data set includes *projections* using SRES *scenarios*. The CMIP5 data set includes projections using the *Representative Concentration Pathways (RCPs)*. The CMIP6 phase involves a suite of common model experiments as well as an ensemble of CMIP-endorsed model intercomparison projects (MIPs).

Cumulative emissions The total amount of emissions released over a specified period of time. See also *Carbon budget*, and *Transient climate response to cumulative CO₂ emissions (TCRE)*.

Decarbonization The process by which countries, individuals or other entities aim to achieve zero fossil carbon existence. Typically refers to a reduction of the carbon emissions associated with electricity, industry and transport.

Decoupling Decoupling (in relation to *climate change*) is where economic growth is no longer strongly associated with consumption of *fossil fuels*. Relative decoupling is where both grow but at different rates. Absolute decoupling is where economic growth happens but fossil fuels decline.

Deforestation Conversion of *forest* to non-forest. For a discussion of the term forest and related terms such as *afforestation*, *reforestation* and *deforestation*, see the IPCC Special Report on Land Use, Land-Use Change, and Forestry (IPCC, 2000). See also information provided by the United Nations Framework Convention on Climate Change (UNFCCC, 2013) and the report on Definitions and Methodological Options to Inventory Emissions from Direct Human-induced Degradation of Forests and Devegetation of Other Vegetation Types (IPCC, 2003). See also *Afforestation, Reforestation and Reducing Emissions from Deforestation and Forest Degradation (REDD+)*.

Deliberative governance See *Governance*.

Demand- and supply-side measures

Demand-side measures

Policies and programmes for influencing the demand for goods and/or services. In the energy sector, demand-side management aims at reducing the demand for electricity and other forms of energy required to deliver energy services.

Supply-side measures

Policies and programmes for influencing how a certain demand for goods and/or services is met. In the energy sector, for example, supply-side *mitigation measures* aim at reducing the amount of *greenhouse gas* emissions emitted per unit of energy produced.

See also *Mitigation measures*.

Demand-side measures See *Demand- and supply-side measures*.

Detection See *Detection and attribution*.

Detection and attribution Detection of change is defined as the process of demonstrating that *climate* or a system affected by climate has changed in some defined statistical sense, without providing a reason for that change. An identified change is detected in observations if its *likelihood* of occurrence by chance due to internal variability alone is determined to be small, for example, <10%. Attribution is defined as the process of evaluating the relative contributions of multiple causal factors to a change or event with a formal assessment of *confidence*.

Development pathways See *Pathways*.

Direct air carbon dioxide capture and storage (DACCS) Chemical process by which *CO₂* is captured directly from the ambient air, with subsequent storage. Also known as direct air capture and storage (DACs).

Disaster Severe alterations in the normal functioning of a community or a society due to hazardous physical events interacting with vulnerable social conditions, leading to widespread adverse human, material, economic or environmental effects that require immediate emergency response to satisfy critical human needs and that may require external support for recovery. See also *Hazard* and *Vulnerability*.

Disaster risk management (DRM) Processes for designing, implementing, and evaluating strategies, policies, and measures to improve the understanding of *disaster* risk, foster disaster risk reduction and transfer, and promote continuous improvement in disaster preparedness, response, and recovery practices, with the explicit purpose of increasing *human security, well-being, quality of life*, and *sustainable development*.

Discount rate See *Discounting*.

Discounting A mathematical operation that aims to make monetary (or other) amounts received or expended at different times (years) comparable across time. The discounter uses a fixed or possibly time-varying discount rate from year to year that makes future value worth less today (if the discount rate is positive). The choice of discount rate(s) is debated as it is a judgement based on hidden and/or explicit values.

(Internal) Displacement Internal displacement refers to the forced movement of people within the country they live in. Internally displaced persons (IDPs) are 'Persons or groups of persons who have been forced or obliged to flee or to leave their homes or places of habitual residence, in particular as a result of or in order to avoid the effects of armed conflict, situations of generalized violence, violations of human rights or natural or human-made disasters, and who have not crossed an internationally recognized State border.' (UN, 1998). See also *Migration*.

Disruptive innovation Disruptive innovation is demand-led technological change that leads to significant system change and is characterized by strong exponential growth.

Distributive equity See *Equity*.

Distributive justice See *Justice*.

Double dividend The extent to which revenues generated by *policy* instruments, such as carbon taxes or auctioned (tradeable) emission permits can (1) contribute to *mitigation* and (2) offset part of the potential welfare losses of climate policies through recycling the revenue in the economy by reducing other distortionary taxes.

Downscaling Downscaling is a method that derives local- to regional-scale (up to 100 km) information from larger-scale models or data analyses. Two main methods exist: dynamical downscaling and empirical/statistical downscaling. The dynamical method uses the output of regional *climate models*, global models with variable spatial resolution, or high-resolution global models. The empirical/statistical methods are based on observations and develop statistical relationships that link the large-scale atmospheric variables with local/regional *climate* variables. In all cases, the quality of the driving model remains an important limitation on quality of the downscaled information. The two methods can be combined, e.g., applying empirical/statistical downscaling to the output of a regional climate model, consisting of a dynamical downscaling of a global climate model.

Drought A period of abnormally dry weather long enough to cause a serious hydrological imbalance. Drought is a relative term, therefore any discussion in terms of precipitation deficit must refer to the particular precipitation-related activity that is under discussion. For example, shortage of precipitation during the growing season impinges on crop production or *ecosystem* function in general (due to *soil moisture* drought, also termed agricultural drought), and during the *runoff* and percolation season primarily affects water supplies (hydrological drought). Storage changes in soil moisture and groundwater are also affected by increases in actual evapotranspiration in addition to reductions in precipitation. A period with an abnormal precipitation deficit is defined as a meteorological drought. See also *Soil moisture*.

Megadrought

A megadrought is a very lengthy and pervasive drought, lasting much longer than normal, usually a decade or more.

Early warning systems (EWS) The set of technical, financial and *institutional capacities* needed to generate and disseminate timely and meaningful warning information to enable individuals, communities and organizations threatened by a *hazard* to prepare to act promptly and appropriately to reduce the possibility of harm or loss. Dependent upon context, EWS may draw upon scientific and/or *Indigenous knowledge*. EWS are also considered for ecological applications e.g., conservation, where the organization itself is not threatened by hazard but the *ecosystem* under conservation is (an example is coral bleaching alerts), in agriculture (for example, warnings of ground frost, hailstorms) and in fisheries (storm and tsunami warnings). This glossary entry builds from the definitions used in UNISDR (2009) and IPCC (2012a).

Earth system feedbacks See *Climate feedback*.

Earth system model (ESM) A coupled atmosphere–ocean general circulation model in which a representation of the *carbon cycle* is included, allowing for interactive calculation of atmospheric *CO₂* or compatible emissions. Additional components (e.g., atmospheric chemistry, *ice sheets*, dynamic vegetation, nitrogen cycle, but also urban or crop models) may be included. See also *Climate model*.

Ecosystem An ecosystem is a functional unit consisting of living organisms, their non-living environment and the interactions within and between them. The components included in a given ecosystem and its spatial boundaries depend on the purpose for which the ecosystem is defined: in some cases they are relatively sharp, while in others they are diffuse. Ecosystem boundaries can change over time. Ecosystems are nested within other ecosystems and their scale can range from very small to the entire biosphere. In the current era, most ecosystems either contain people as key organisms, or are influenced by the effects of human activities in their environment. See also *Ecosystem services*.

Ecosystem services Ecological processes or functions having monetary or non-monetary value to individuals or society at large. These are frequently classified as (1) supporting services such as productivity or *biodiversity* maintenance, (2) provisioning services such as food or fibre, (3) regulating services such as climate regulation or *carbon sequestration*, and (4) cultural services such as tourism or spiritual and aesthetic appreciation.

Effective climate sensitivity See *Climate sensitivity*.

Effective radiative forcing See *Radiative forcing*.

El Niño-Southern Oscillation (ENSO) The term El Niño was initially used to describe a warm-water current that periodically flows along the coast of Ecuador and Peru, disrupting the local fishery. It has since become identified with warming of the tropical Pacific Ocean east of the dateline. This oceanic event is associated with a fluctuation of a global-scale tropical and subtropical surface pressure pattern called the Southern Oscillation. This coupled atmosphere–ocean phenomenon, with preferred time scales of two to about seven years, is known as the El Niño-Southern Oscillation (ENSO). It is often measured by the surface pressure anomaly difference between Tahiti and Darwin and/or the *sea surface temperatures* in the central and eastern equatorial Pacific. During an ENSO event, the prevailing trade winds weaken, reducing upwelling and altering ocean currents such that the sea surface temperatures warm, further weakening the trade winds. This phenomenon has a great impact on the wind, sea surface temperature and precipitation patterns in the tropical Pacific. It has climatic effects throughout the Pacific region and in many other parts of the world, through global teleconnections. The cold phase of ENSO is called La Niña.

Electric vehicle (EV) A vehicle whose propulsion is powered fully or mostly by electricity.

Battery electric vehicle (BEV)

A vehicle whose propulsion is entirely electric without any internal combustion engine.

Plug-in hybrid electric vehicle (PHEV)

A vehicle whose propulsion is mostly electric with batteries re-charged from an electric source but extra power and distance are provided by a hybrid internal combustion engine.

Emission pathways See *Pathways*.

Emission scenario A plausible representation of the future development of emissions of substances that are radiatively active (e.g., *greenhouse gases (GHGs)*, *aerosols*) based on a coherent and internally consistent set of assumptions about driving forces (such as demographic and socio-economic development, technological change, energy and *land use*) and their key relationships. Concentration *scenarios*, derived from emission scenarios, are often used as input to a *climate model* to compute *climate projections*. See also *Baseline scenario*, *Mitigation scenario*, *Socio-economic scenario*, *Scenario*, *Representative Concentration Pathways (RCPs)* (under *Pathways*), *Shared Socio-economic Pathways (SSPs)* (under *Pathways*) and *Transformation pathways* (under *Pathways*).

Emission trajectories A *projected* development in time of the emission of a *greenhouse gas (GHG)* or group of GHGs, *aerosols*, and *GHG precursors*. See also *Emission pathways* (under *Pathways*).

Emissions trading A market-based instrument aiming at meeting a *mitigation* objective in an efficient way. A cap on *GHG* emissions is divided in tradeable emission permits that are allocated by a combination of auctioning and handing out free allowances to entities within the jurisdiction of the trading scheme. Entities need to surrender emission permits equal to the amount of their emissions (e.g., tonnes of *CO₂*). An entity may sell excess permits to entities that can avoid the same amount of emissions in a cheaper way. Trading schemes may occur at the intra-company, domestic, or international level (e.g., the flexibility mechanisms under the *Kyoto Protocol* and the EU-ETS) and may apply to carbon dioxide (*CO₂*), other greenhouse gases (GHGs), or other substances.

Enabling conditions Conditions that affect the *feasibility* of *adaptation* and *mitigation* options, and can accelerate and scale-up systemic transitions that would limit temperature increase to 1.5°C and enhance capacities of systems and societies to adapt to the associated *climate change*, while achieving *sustainable development*, eradicating *poverty* and reducing *inequalities*. Enabling conditions include finance, technological innovation, strengthening *policy* instruments, *institutional capacity*, *multilevel governance*, and changes in *human behaviour* and lifestyles. They also include inclusive processes, attention to power asymmetries and unequal opportunities for development and reconsideration of values. See also *Feasibility*.

Energy efficiency The ratio of output or useful energy or energy services or other useful physical outputs obtained from a system, conversion process, transmission or storage activity to the input of energy (measured as kWh kWh⁻¹, tonnes kWh⁻¹ or any other physical measure of useful output like tonne-km transported). Energy efficiency is often described by energy intensity. In economics, energy intensity describes the ratio of economic output to energy input. Most commonly energy efficiency is measured as input energy over a physical or economic unit, i.e., kWh USD⁻¹ (energy intensity), kWh tonne⁻¹. For buildings, it is often measured as kWh m⁻², and for vehicles as km liter⁻¹ or liter km⁻¹. Very often in policy 'energy efficiency' is intended as the measures to reduce energy demand through technological options such as insulating buildings, more efficient appliances, efficient lighting, efficient vehicles, etc.

Energy security The goal of a given country, or the global community as a whole, to maintain an adequate, stable and predictable energy supply. Measures encompass safeguarding the sufficiency of energy resources to meet national energy demand at competitive and stable prices and the *resilience* of the energy supply; enabling development and deployment of technologies; building sufficient infrastructure to generate, store and transmit energy supplies; and ensuring enforceable contracts of delivery.

Enhanced weathering Enhancing the removal of *carbon dioxide (CO₂)* from the *atmosphere* through dissolution of silicate and carbonate rocks by grinding these minerals to small particles and actively applying them to soils, coasts or oceans.

(Model) Ensemble A group of parallel model simulations characterising historical *climate* conditions, *climate predictions*, or climate projections. Variation of the results across the ensemble members may give an estimate of modelling-based *uncertainty*. Ensembles made with the same model but different initial conditions only characterize the uncertainty associated with internal *climate variability*, whereas multimodel ensembles including simulations by several models also include the impact of model differences. Perturbed parameter ensembles, in which model parameters are varied in a systematic

manner, aim to assess the uncertainty resulting from internal model specifications within a single model. Remaining sources of uncertainty unaddressed with model ensembles are related to systematic model errors or biases, which may be assessed from systematic comparisons of model simulations with observations wherever available. See also *Climate projection*.

Equality A principle that ascribes equal worth to all human beings, including equal opportunities, rights, and obligations, irrespective of origins.

Inequality

Uneven opportunities and social positions, and processes of discrimination within a group or society, based on gender, class, ethnicity, age, and (dis)ability, often produced by uneven development. Income inequality refers to gaps between highest and lowest income earners within a country and between countries. See also *Equity*, *Ethics* and *Fairness*.

Equilibrium climate sensitivity See *Climate sensitivity*.

Equity Equity is the principle of *fairness* in burden sharing and is a basis for understanding how the *impacts* and responses to *climate change*, including costs and benefits, are distributed in and by society in more or less equal ways. It is often aligned with ideas of *equality*, fairness and *justice* and applied with respect to equity in the responsibility for, and distribution of, climate *impacts* and *policies* across society, generations, and gender, and in the sense of who participates and controls the processes of decision-making.

Distributive equity

Equity in the consequences, outcomes, costs and benefits of actions or policies. In the case of *climate change* or climate *policies* for different people, places and countries, including equity aspects of sharing burdens and benefits for *mitigation* and *adaptation*.

Gender equity

Ensuring equity in that women and men have the same rights, resources and opportunities. In the case of *climate change* gender equity recognizes that women are often more vulnerable to the *impacts* of climate change and may be disadvantaged in the process and outcomes of climate *policy*.

Inter-generational equity

Equity between generations that acknowledges that the effects of past and present emissions, *vulnerabilities* and policies impose costs and benefits for people in the future and of different age groups.

Procedural equity

Equity in the process of decision-making, including recognition and inclusiveness in participation, equal representation, bargaining power, voice and equitable access to knowledge and resources to participate.

See also *Equality*, *Ethics* and *Fairness*.

Ethics Ethics involves questions of *justice* and value. Justice is concerned with right and wrong, *equity* and *fairness*, and, in general, with the rights to which people and living beings are entitled. Value is a matter of worth, benefit, or good. See also *Equality*, *Equity* and *Fairness*.

Evidence Data and information used in the scientific process to establish findings. In this report, the degree of evidence reflects the amount, quality and consistency of scientific/technical information on which the Lead Authors are basing their findings. See also *Agreement*, *Confidence*, *Likelihood* and *Uncertainty*.

Exposure The presence of people; *livelihoods*; species or *ecosystems*; environmental functions, services, and resources; infrastructure; or economic, social, or cultural assets in places and settings that could be adversely affected. See also *Hazard*, *Risk* and *Vulnerability*.

Extratropical cyclone Any cyclonic-scale storm that is not a *tropical cyclone*. Usually refers to a middle- or high-latitude migratory storm system formed in regions of large horizontal temperature variations. Sometimes called extratropical storm or extratropical low. See also *Tropical cyclone*.

Extreme weather event An extreme weather event is an event that is rare at a particular place and time of year. Definitions of rare vary, but an extreme weather event would normally be as rare as or rarer than the 10th or 90th percentile of a probability density function estimated from observations. By definition, the characteristics of what is called extreme weather may vary from place to place in an absolute sense. When a pattern of extreme weather persists for some time, such as a season, it may be classed as an extreme climate event, especially if it yields an average or total that is itself extreme (e.g., *drought* or heavy rainfall over a season). See also *Heatwave* and *Climate extreme (extreme weather or climate event)*.

Extreme weather or climate event See *Climate extreme (extreme weather or climate event)*.

Fairness Impartial and just treatment without favouritism or discrimination in which each person is considered of equal worth with equal opportunity. See also *Equity*, *Equality* and *Ethics*.

Feasibility The degree to which climate goals and response options are considered possible and/or desirable. Feasibility depends on geophysical, ecological, technological, economic, social and *institutional* conditions for change. Conditions underpinning feasibility are dynamic, spatially variable, and may vary between different groups. See also *Enabling conditions*.

Feasible scenario commitment See *Climate change commitment*.

Feedback See *Climate feedback*.

Flexible governance See *Governance*.

Flood The overflowing of the normal confines of a stream or other body of water, or the accumulation of water over areas that are not normally submerged. Floods include river (fluvial) floods, flash floods, urban floods, pluvial floods, sewer floods, coastal floods, and glacial lake outburst floods.

Food security A situation that exists when all people, at all times, have physical, social and economic access to sufficient, safe and nutritious food that meets their dietary needs and food preferences for an active and healthy life (FAO, 2001).

Food wastage Food wastage encompasses food loss (the loss of food during production and transportation) and food waste (the waste of food by the consumer) (FAO, 2013).

Forcing See *Radiative forcing*.

Forest A vegetation type dominated by trees. Many definitions of the term forest are in use throughout the world, reflecting wide differences in biogeophysical conditions, social structure and economics. For a discussion of the term forest and related terms such as *afforestation*, *reforestation* and *deforestation*, see the IPCC Special Report on Land Use, Land-Use Change, and Forestry (IPCC, 2000). See also information provided by the United Nations Framework Convention on Climate Change (UNFCCC, 2013) and the Report on Definitions and Methodological Options to Inventory Emissions from Direct Human-induced Degradation of Forests and Devegetation of Other Vegetation Types (IPCC, 2003). See also *Afforestation*, *Deforestation* and *Reforestation*.

Fossil fuels Carbon-based fuels from fossil hydrocarbon deposits, including coal, oil, and natural gas.

Framework Convention on Climate Change See *United Nations Framework Convention on Climate Change (UNFCCC)*.

Gender equity See *Equity*.

General purpose technologies (GPT) General purpose technologies can be or are used pervasively in a wide range of sectors in ways that fundamentally change the modes of operation of those sectors (Helpman, 1998). Examples include the steam engine, power generator and motor, *ICT*, and biotechnology.

Geoengineering In this report, separate consideration is given to the two main approaches considered as 'geoengineering' in some of the literature: *solar radiation modification (SRM)* and *carbon dioxide removal (CDR)*. Because of this separation, the term 'geoengineering' is not used in this report. See also *Carbon dioxide removal (CDR)* and *Solar radiation modification (SRM)*.

Glacier A perennial mass of ice, and possibly firn and snow, originating on the land surface by the recrystallisation of snow and showing *evidence* of past or present flow. A glacier typically gains mass by accumulation of snow, and loses mass by melting and ice discharge into the sea or a lake if the glacier terminates in a body of water. Land ice masses of continental size (>50,000 km²) are referred to as *ice sheets*. See also *Ice sheet*.

Global climate model (also referred to as general circulation model, both abbreviated as GCM) See *Climate model*.

Global mean surface temperature (GMST) Estimated global average of near-surface air temperatures over land and sea-ice, and *sea surface temperatures* over ice-free ocean regions, with changes normally expressed as departures from a value over a specified *reference period*. When estimating changes in GMST, near-surface air temperature over both land and oceans are also used.¹ See also *Land surface air temperature*, *Sea surface temperature (SST)* and *Global mean surface air temperature (GSAT)*.

Global mean surface air temperature (GSAT) Global average of near-surface air temperatures over land and oceans. Changes in GSAT are often used as a measure of global temperature change in *climate models* but are not observed directly. See also *Global mean surface temperature (GMST)* and *Land surface air temperature*.

Global warming The estimated increase in *global mean surface temperature (GMST)* averaged over a 30-year period, or the 30-year period centered on a particular year or decade, expressed relative to *pre-industrial* levels unless otherwise specified. For 30-year periods that span past and future years, the current multi-decadal warming trend is assumed to continue. See also *Climate change* and *Climate variability*.

Governance A comprehensive and inclusive concept of the full range of means for deciding, managing, implementing and monitoring policies and measures. Whereas government is defined strictly in terms of the nation-state, the more inclusive concept of governance recognizes the contributions of various levels of government (global, international, regional, sub-national and local) and the contributing roles of the private sector, of nongovernmental actors, and of civil society to addressing the many types of issues facing the global community.

Adaptive governance

An emerging term in the literature for the evolution of formal and informal *institutions* of governance that prioritize *social learning* in planning, implementation and evaluation of policy through iterative social learning to steer the use and protection of natural resources,

ecosystem services and common pool natural resources, particularly in situations of complexity and *uncertainty*.

Climate governance

Purposeful mechanisms and measures aimed at steering social systems towards preventing, mitigating, or adapting to the risks posed by *climate change* (Jagers and Strippel, 2003).

Deliberative governance

Deliberative governance involves decision-making through inclusive public conversation, which allows opportunity for developing policy options through public discussion rather than collating individual preferences through voting or referenda (although the latter governance mechanisms can also be proceeded and legitimated by public deliberation processes).

Flexible governance

Strategies of governance at various levels, which prioritize the use of *social learning* and rapid feedback mechanisms in planning and policy making, often through incremental, experimental and iterative management processes.

Governance capacity

The ability of governance *institutions*, leaders, and non-state and civil society to plan, co-ordinate, fund, implement, evaluate and adjust policies and measures over the short, medium and long term, adjusting for *uncertainty*, rapid change and wide-ranging impacts and multiple actors and demands.

Multilevel governance

Multilevel governance refers to negotiated, non-hierarchical exchanges between *institutions* at the transnational, national, regional and local levels. Multilevel governance identifies relationships among governance processes at these different levels. Multilevel governance does include negotiated relationships among institutions at different institutional levels and also a vertical 'layering' of governance processes at different levels. Institutional relationships take place directly between transnational, regional and local levels, thus bypassing the state level (Peters and Pierre, 2001)

Participatory governance

A governance system that enables direct public engagement in decision-making using a variety of techniques for example, referenda, community deliberation, citizen juries or participatory budgeting. The approach can be applied in formal and informal *institutional* contexts from national to local, but is usually associated with devolved decision-making. This definition builds from Fung and Wright (2003) and Sarmiento and Tilly (2018).

Governance capacity See *Governance*.

Green infrastructure The interconnected set of natural and constructed ecological systems, green spaces and other landscape features. It includes planted and indigenous trees, wetlands, parks, green open spaces and original grassland and woodlands, as well as possible building and street-level design interventions that incorporate vegetation. Green infrastructure provides services and functions in the same way as conventional infrastructure. This definition builds from Culwick and Bobbins (2016).

Greenhouse gas (GHG) Greenhouse gases are those gaseous constituents of the *atmosphere*, both natural and *anthropogenic*, that absorb and emit radiation at specific wavelengths within the spectrum of terrestrial radiation emitted by the Earth's surface, the atmosphere itself and by clouds. This property causes the greenhouse effect. Water vapour (H₂O), *carbon dioxide (CO₂)*, *nitrous oxide (N₂O)*, *methane (CH₄)* and

¹ Past IPCC reports, reflecting the literature, have used a variety of approximately equivalent metrics of GMST change.

ozone (O_3) are the primary GHGs in the Earth's atmosphere. Moreover, there are a number of entirely human-made GHGs in the atmosphere, such as the **halocarbons** and other chlorine- and bromine-containing substances, dealt with under the Montreal Protocol. Beside CO_2 , N_2O and CH_4 , the *Kyoto Protocol* deals with the GHGs sulphur hexafluoride (SF_6), hydrofluorocarbons (HFCs) and perfluorocarbons (PFCs). See also **Carbon dioxide (CO_2)**, **Methane (CH_4)**, **Nitrous oxide (N_2O)** and **Ozone (O_3)**.

Greenhouse gas removal (GGR) Withdrawal of a **GHG** and/or a **precursor** from the **atmosphere** by a **sink**. See also **Carbon dioxide removal (CDR)** and **Negative emissions**.

Gross domestic product (GDP) The sum of gross value added, at purchasers' prices, by all resident and non-resident producers in the economy, plus any taxes and minus any subsidies not included in the value of the products in a country or a geographic region for a given period, normally one year. GDP is calculated without deducting for depreciation of fabricated assets or depletion and degradation of natural resources.

Gross fixed capital formation (GFCF) One component of the **GDP** that corresponds to the total value of acquisitions, minus disposals of fixed assets during one year by the business sector, governments and households, plus certain additions to the value of non-produced assets (such as subsoil assets or major improvements in the quantity, quality or productivity of land).

Halocarbons A collective term for the group of partially halogenated organic species, which includes the chlorofluorocarbons (CFCs), hydrochlorofluorocarbons (HCFCs), hydrofluorocarbons (HFCs), halons, methyl chloride and methyl bromide. Many of the halocarbons have large global warming potentials. The chlorine and bromine-containing halocarbons are also involved in the depletion of the ozone layer.

Hazard The potential occurrence of a natural or human-induced physical event or trend that may cause loss of life, injury, or other health impacts, as well as damage and loss to property, infrastructure, **livelihoods**, service provision, **ecosystems** and environmental resources. See also **Disaster**, **Exposure**, **Risk**, and **Vulnerability**.

Heatwave A period of abnormally hot weather. Heatwaves and warm spells have various and in some cases overlapping definitions. See also **Extreme weather event**.

Heating, ventilation, and air conditioning (HVAC) Heating, ventilation and air conditioning technology is used to control temperature and humidity in an indoor environment, be it in buildings or in vehicles, providing thermal comfort and healthy air quality to the occupants. HVAC systems can be designed for an isolated space, an individual building or a distributed heating and cooling network within a building structure or a district heating system. The latter provides economies of scale and also scope for integration with solar heat, natural seasonal cooling/heating etc.

Holocene The Holocene is the current interglacial geological epoch, the second of two epochs within the Quaternary period, the preceding being the Pleistocene. The International Commission on Stratigraphy defines the start of the Holocene at 11,650 years before 1950. See also **Anthropocene**.

Human behaviour The way in which a person acts in response to a particular situation or stimulus. Human actions are relevant at different levels, from international, national, and **sub-national actors**, to NGO, firm-level actors, and communities, households, and individual actions.

Adaptation behaviour

Human actions that directly or indirectly affect the risks of climate change **impacts**.

Mitigation behaviour

Human actions that directly or indirectly influence **mitigation**.

Human behavioural change A transformation or modification of human actions. Behaviour change efforts can be planned in ways that mitigate **climate change** and/or reduce negative consequences of climate change **impacts**.

Human rights Rights that are inherent to all human beings, universal, inalienable, and indivisible, typically expressed and guaranteed by law. They include the right to life; economic, social, and cultural rights; and the right to development and self-determination. Based upon the definition by the UN Office of the High Commissioner for Human Rights (UNOHCHR, 2018).

Procedural rights

Rights to a legal procedure to enforce **substantive rights**.

Substantive rights

Basic human rights, including the right to the substance of being human such as life itself, liberty and happiness.

Human security A condition that is met when the vital core of human lives is protected, and when people have the freedom and capacity to live with dignity. In the context of **climate change**, the vital core of human lives includes the universal and culturally specific, material and non-material elements necessary for people to act on behalf of their interests and to live with dignity.

Human system Any system in which human organizations and **institutions** play a major role. Often, but not always, the term is synonymous with society or social system. Systems such as agricultural systems, urban systems, political systems, technological systems and economic systems are all human systems in the sense applied in this report.

Hydrological cycle The cycle in which water evaporates from the oceans and the land surface, is carried over the earth in atmospheric circulation as water vapour, condenses to form clouds, precipitates as rain or snow, which on land can be intercepted by trees and vegetation, potentially accumulates as snow or ice, provides **runoff** on the land surface, infiltrates into soils, recharges groundwater, discharges into streams, flows out into the oceans, and ultimately evaporates again from the ocean or land surface. The various systems involved in the hydrological cycle are usually referred to as hydrological systems.

Ice sheet A mass of land ice of continental size that is sufficiently thick to cover most of the underlying bed, so that its shape is mainly determined by its dynamics (the flow of the ice as it deforms internally and/or slides at its base). An ice sheet flows outward from a high central ice plateau with a small average surface slope. The margins usually slope more steeply, and most ice is discharged through fast flowing ice streams or outlet **glaciers**, in some cases into the sea or into ice shelves floating on the sea. There are only two ice sheets in the modern world, one on Greenland and one on Antarctica. During glacial periods there were others. See also **Glacier**.

(climate change) Impact assessment The practice of identifying and evaluating, in monetary and/or non-monetary terms, the effects of **climate change** on natural and **human systems**.

Impacts (consequences, outcomes) The consequences of realized risks on natural and **human systems**, where risks result from the interactions of climate-related **hazards** (including **extreme weather and climate events**), **exposure**, and **vulnerability**. Impacts generally refer to effects on lives; **livelihoods**; health and **well-being**; **ecosystems** and species; economic, social and cultural assets; services (including

ecosystem services); and infrastructure. Impacts may be referred to as consequences or outcomes, and can be adverse or beneficial. See also *Adaptation*, *Exposure*, *Hazard*, *Loss and Damage*, and *losses and damages*, and *Vulnerability*.

Incremental adaptation See *Adaptation*.

Indigenous knowledge Indigenous knowledge refers to the understandings, skills and philosophies developed by societies with long histories of interaction with their natural surroundings. For many Indigenous peoples, Indigenous knowledge informs decision-making about fundamental aspects of life, from day-to-day activities to longer term actions. This knowledge is integral to cultural complexes, which also encompass language, systems of classification, resource use practices, social interactions, values, ritual and spirituality. These distinctive ways of knowing are important facets of the world's cultural diversity. This definition builds on UNESCO (2018).

Indirect land-use change (iLUC) See *Land-use change (LUC)*.

Industrial revolution A period of rapid industrial growth with far-reaching social and economic consequences, beginning in Britain during the second half of the 18th century and spreading to Europe and later to other countries, including the United States. The invention of the steam engine was an important trigger of this development. The industrial revolution marks the beginning of a strong increase in the use of *fossil fuels*, initially coal, and hence emission of *carbon dioxide (CO₂)*. See also *Pre-industrial*.

Industrialized/developed/developing countries There are a diversity of approaches for categorizing countries on the basis of their level of development, and for defining terms such as industrialized, developed, or developing. Several categorizations are used in this report. (1) In the United Nations system, there is no established convention for designation of developed and developing countries or areas. (2) The United Nations Statistics Division specifies developed and developing regions based on common practice. In addition, specific countries are designated as Least Developed Countries (LDC), landlocked developing countries, *small island developing states*, and transition economies. Many countries appear in more than one of these categories. (3) The World Bank uses income as the main criterion for classifying countries as low, lower middle, upper middle and high income. (4) The UNDP aggregates indicators for life expectancy, educational attainment, and income into a single composite Human Development Index (HDI) to classify countries as low, medium, high or very high human development.

Inequality See *Equality*.

Information and communication technology (ICT) An umbrella term that includes any information and communication device or application, encompassing: computer systems, network hardware and software, cell phones, etc.

Infrastructure commitment See *Climate change commitment*.

Institution Institutions are rules and norms held in common by social actors that guide, constrain and shape human interaction. Institutions can be formal, such as laws and policies, or informal, such as norms and conventions. Organizations – such as parliaments, regulatory agencies, private firms and community bodies – develop and act in response to institutional frameworks and the incentives they frame. Institutions can guide, constrain and shape human interaction through direct control, through incentives, and through processes of socialization. See also *Institutional capacity*.

Institutional capacity *Institutional* capacity comprises building and strengthening individual organizations and providing technical

and management training to support integrated planning and decision-making processes between organizations and people, as well as empowerment, social capital, and an enabling environment, including the culture, values and power relations (Willems and Baumert, 2003).

Integrated assessment A method of analysis that combines results and models from the physical, biological, economic and social sciences and the interactions among these components in a consistent framework to evaluate the status and the consequences of environmental change and the policy responses to it. See also *Integrated assessment model (IAM)*.

Integrated assessment model (IAM) Integrated assessment models (IAMs) integrate knowledge from two or more domains into a single framework. They are one of the main tools for undertaking *integrated assessments*.

One class of IAM used in respect of climate change *mitigation* may include representations of: multiple sectors of the economy, such as energy, *land use* and *land-use change*; interactions between sectors; the economy as a whole; associated *GHG* emissions and *sinks*; and reduced representations of the *climate system*. This class of model is used to assess linkages between economic, social and technological development and the evolution of the climate system.

Another class of IAM additionally includes representations of the costs associated with climate change *impacts*, but includes less detailed representations of economic systems. These can be used to assess impacts and mitigation in a *cost–benefit* framework and have been used to estimate the *social cost of carbon*.

Integrated water resources management (IWRM) A process which promotes the coordinated development and management of water, land and related resources in order to maximize economic and social welfare in an equitable manner without compromising the sustainability of vital *ecosystems*.

Inter-generational equity See *Equity*.

Inter-generational justice See *Justice*.

Internal variability See *Climate variability*.

Internet of Things (IoT) The network of computing devices embedded in everyday objects such as cars, phones and computers, connected via the internet, enabling them to send and receive data.

Iron fertilization See *Ocean fertilization*.

Irreversibility A perturbed state of a dynamical system is defined as irreversible on a given timescale, if the recovery time scale from this state due to natural processes is substantially longer than the time it takes for the system to reach this perturbed state. See also *Tipping point*.

Justice Justice is concerned with ensuring that people get what is due to them, setting out the moral or legal principles of *fairness* and *equity* in the way people are treated, often based on the *ethics* and values of society.

Climate justice

Justice that links development and *human rights* to achieve a human-centred approach to addressing *climate change*, safeguarding the rights of the most vulnerable people and sharing the burdens and benefits of climate change and its impacts *equitably* and *fairly*. This definition builds upon the one used by the Mary Robinson Foundation – Climate Justice (MRFCJ, 2018).

Distributive justice

Justice in the allocation of economic and non-economic costs and benefits across society.

Inter-generational justice

Justice in the distribution of economic and non-economic costs and benefits across generations.

Procedural justice

Justice in the way outcomes are brought about including who participates and is heard in the processes of decision-making.

Social justice

Just or fair relations within society that seek to address the distribution of wealth, access to resources, opportunity, and support according to principles of justice and fairness.

See also *Equity*, *Ethics*, *Fairness*, and *Human rights*.

Kyoto Protocol The Kyoto Protocol to the *United Nations Framework Convention on Climate Change (UNFCCC)* is an international treaty adopted in December 1997 in Kyoto, Japan, at the Third Session of the *Conference of the Parties (COP3)* to the UNFCCC. It contains legally binding commitments, in addition to those included in the UNFCCC. Countries included in Annex B of the Protocol (mostly OECD countries and countries with economies in transition) agreed to reduce their anthropogenic *greenhouse gas (GHG)* emissions (*carbon dioxide (CO₂)*, *methane (CH₄)*, *nitrous oxide (N₂O)*, hydrofluorocarbons (HFCs), perfluorocarbons (PFCs), and sulphur hexafluoride (SF₆)) by at least 5% below 1990 levels in the first commitment period (2008–2012). The Kyoto Protocol entered into force on 16 February 2005 and as of May 2018 had 192 Parties (191 States and the European Union). A second commitment period was agreed in December 2012 at COP18, known as the Doha Amendment to the Kyoto Protocol, in which a new set of Parties committed to reduce GHG emissions by at least 18% below 1990 levels in the period from 2013 to 2020. However, as of May 2018, the Doha Amendment had not received sufficient ratifications to enter into force. See also *United Nations Framework Convention on Climate Change (UNFCCC)* and *Paris Agreement*.

Land surface air temperature The near-surface air temperature over land, typically measured at 1.25–2 m above the ground using standard meteorological equipment.

Land use Land use refers to the total of arrangements, activities and inputs undertaken in a certain land cover type (a set of human actions). The term land use is also used in the sense of the social and economic purposes for which land is managed (e.g., grazing, timber extraction, conservation and city dwelling). In national *greenhouse gas* inventories, land use is classified according to the IPCC land use categories of forest land, cropland, grassland, wetland, settlements, other. See also *Land-use change (LUC)*.

Land-use change (LUC) Land-use change involves a change from one *land use* category to another.

Indirect land-use change (iLUC)

Refers to market-mediated or policy-driven shifts in *land use* that cannot be directly attributed to land-use management decisions of individuals or groups. For example, if agricultural land is diverted to fuel production, *forest* clearance may occur elsewhere to replace the former agricultural production.

Land use, land-use change and forestry (LULUCF)

In the context of national *greenhouse gas (GHG)* inventories under the UNFCCC, LULUCF is a GHG inventory sector that covers *anthropogenic emissions* and removals of GHG from carbon pools in managed lands, excluding non-CO₂ agricultural emissions. Following the 2006 IPCC Guidelines for National GHG Inventories, ‘anthropogenic’ land-related GHG fluxes are defined as all those occurring on ‘managed land’, i.e., ‘where human interventions and practices have been applied to perform

production, ecological or social functions’. Since managed land may include CO₂ removals not considered as ‘anthropogenic’ in some of the scientific literature assessed in this report (e.g., removals associated with CO₂ fertilization and N deposition), the land-related net GHG emission estimates included in this report are not necessarily directly comparable with LULUCF estimates in National GHG Inventories.

See also *Afforestation*, *Deforestation*, *Reforestation*, and the IPCC Special Report on Land Use, Land-Use Change, and Forestry (IPCC, 2000).

Land use, land-use change and forestry (LULUCF) See *Land-use change (LUC)*.

Life cycle assessment (LCA) Compilation and evaluation of the inputs, outputs and the potential environmental impacts of a product or service throughout its life cycle. This definition builds from ISO (2018).

Likelihood The chance of a specific outcome occurring, where this might be estimated probabilistically. Likelihood is expressed in this report using a standard terminology (Mastrandrea et al., 2010). See Section 1.6 for the list of likelihood qualifiers used. See also *Agreement*, *Evidence*, *Confidence* and *Uncertainty*.

Livelihood The resources used and the activities undertaken in order to live. Livelihoods are usually determined by the entitlements and assets to which people have access. Such assets can be categorised as human, social, natural, physical or financial.

Local knowledge Local knowledge refers to the understandings and skills developed by individuals and populations, specific to the places where they live. Local knowledge informs decision-making about fundamental aspects of life, from day-to-day activities to longer-term actions. This knowledge is a key element of the social and cultural systems which influence observations of, and responses to *climate change*; it also informs *governance* decisions. This definition builds on UNESCO (2018).

Lock-in A situation in which the future development of a system, including infrastructure, technologies, investments, *institutions*, and behavioural norms, is determined or constrained (‘locked in’) by historic developments.

Long-lived climate forcers (LLCF) Long-lived climate forcers refer to a set of well-mixed *greenhouse gases* with long atmospheric lifetimes. This set of compounds includes *carbon dioxide (CO₂)* and *nitrous oxide (N₂O)*, together with some fluorinated gases. They have a warming effect on *climate*. These compounds accumulate in the *atmosphere* at decadal to centennial time scales, and their effect on climate hence persists for decades to centuries after their emission. On time scales of decades to a century, already emitted emissions of long-lived climate forcers can only be abated by *greenhouse gas removal (GGR)*. See also *Short-lived climate forcers (SLCF)*.

Loss and Damage, and losses and damages Research has taken Loss and Damage (capitalized letters) to refer to political debate under the UNFCCC following the establishment of the Warsaw Mechanism on Loss and Damage in 2013, which is to ‘address loss and damage associated with impacts of climate change, including extreme events and slow onset events, in developing countries that are particularly vulnerable to the adverse effects of climate change.’ Lowercase letters (losses and damages) have been taken to refer broadly to harm from (observed) *impacts* and (projected) *risks* (see Mechler et al., in press).

Maladaptive actions (Maladaptation) Actions that may lead to increased *risk* of adverse climate-related outcomes, including via increased *GHG* emissions, increased *vulnerability* to *climate change*, or diminished welfare, now or in the future. Maladaptation is usually an unintended consequence.

Market exchange rate (MER) The rate at which a currency of one country can be exchanged with the currency of another country. In most economies such rates evolve daily while in others there are official conversion rates that are adjusted periodically. See also *Purchasing power parity (PPP)*.

Market failure When private decisions are based on market prices that do not reflect the real scarcity of goods and services but rather reflect market distortions, they do not generate an efficient allocation of resources but cause welfare losses. A market distortion is any event in which a market reaches a market clearing price that is substantially different from the price that a market would achieve while operating under conditions of perfect competition and state enforcement of legal contracts and the ownership of private property. Examples of factors causing market prices to deviate from real economic scarcity are environmental externalities, public goods, monopoly power, information asymmetry, transaction costs and non-rational behaviour.

Measurement, Reporting and Verification (MRV)

Measurement

'Processes of data collection over time, providing basic datasets, including associated accuracy and precision, for the range of relevant variables. Possible data sources are field measurements, field observations, detection through remote sensing and interviews.' (UN-REDD, 2009).

Reporting

'The process of formal reporting of assessment results to the UNFCCC, according to predetermined formats and according to established standards, especially the IPCC [Intergovernmental Panel on Climate Change] Guidelines and GPG [Good Practice Guidance].' (UN-REDD, 2009)

Verification

'The process of formal verification of reports, for example the established approach to verify national communications and national inventory reports to the UNFCCC.' (UN-REDD, 2009)

Megadrought See *Drought*.

Methane (CH₄) One of the six *greenhouse gases (GHGs)* to be mitigated under the *Kyoto Protocol* and is the major component of natural gas and associated with all hydrocarbon fuels. Significant emissions occur as a result of animal husbandry and agriculture, and their management represents a major *mitigation* option.

Migrant See *Migration*.

Migration The International Organization for Migration (IOM) defines migration as 'The movement of a person or a group of persons, either across an international border, or within a State. It is a population movement, encompassing any kind of movement of people, whatever its length, composition and causes; it includes migration of refugees, displaced persons, economic migrants, and persons moving for other purposes, including family reunification.' (IOM, 2018).

Migrant

The International Organization for Migration (IOM) defines a migrant as 'any person who is moving or has moved across an international border or within a State away from his/her habitual place of residence, regardless of (1) the person's legal status; (2) whether the movement is voluntary or involuntary; (3) what the causes for the movement are; or (4) what the length of the stay is.' (IOM, 2018).

See also *(Internal) Displacement*.

Millennium Development Goals (MDGs) A set of eight time-bound and measurable goals for combating *poverty*, hunger, disease,

illiteracy, discrimination against women and environmental degradation. These goals were agreed at the UN Millennium Summit in 2000 together with an action plan to reach the goals by 2015.

Mitigation (of climate change) A human intervention to reduce emissions or enhance the *sinks* of *greenhouse gases*.

Mitigation behaviour See *Human behaviour*.

Mitigation measures In climate *policy*, mitigation measures are technologies, processes or practices that contribute to *mitigation*, for example, renewable energy (RE) technologies, waste minimization processes and public transport commuting practices. See also *Mitigation option*, and *Policies (for climate change mitigation and adaptation)*.

Mitigation option A technology or practice that reduces *GHG* emissions or enhances *sinks*.

Mitigation pathways See *Pathways*.

Mitigation scenario A plausible description of the future that describes how the (studied) system responds to the implementation of *mitigation* policies and measures. See also *Emission scenario*, *Pathways*, *Socio-economic scenario* and *Stabilization (of GHG or CO₂-equivalent concentration)*.

Monitoring and evaluation (M&E) Monitoring and evaluation refers to mechanisms put in place at national to local scales to respectively monitor and evaluate efforts to reduce *greenhouse gas* emissions and/or adapt to the *impacts* of *climate change* with the aim of systematically identifying, characterizing and assessing progress over time.

Motivation (of an individual) An individual's reason or reasons for acting in a particular way; individuals may consider various consequences of actions, including financial, social, affective and environmental consequences. Motivation can come from outside (extrinsic) or from inside (intrinsic) the individual.

Multilevel governance See *Governance*.

Narratives Qualitative descriptions of plausible future world evolutions, describing the characteristics, general logic and developments underlying a particular quantitative set of *scenarios*. Narratives are also referred to in the literature as 'storylines'. See also *Scenario*, *Scenario storyline* and *Pathways*.

Nationally Determined Contributions (NDCs) A term used under the *United Nations Framework Convention on Climate Change (UNFCCC)* whereby a country that has joined the *Paris Agreement* outlines its plans for reducing its emissions. Some countries' NDCs also address how they will adapt to climate change impacts, and what support they need from, or will provide to, other countries to adopt low-carbon pathways and to build climate resilience. According to Article 4 paragraph 2 of the Paris Agreement, each Party shall prepare, communicate and maintain successive NDCs that it intends to achieve. In the lead up to 21st *Conference of the Parties* in Paris in 2015, countries submitted Intended Nationally Determined Contributions (INDCs). As countries join the Paris Agreement, unless they decide otherwise, this INDC becomes their first Nationally Determined Contribution (NDC). See also *United Nations Framework Convention on Climate Change (UNFCCC)* and *Paris Agreement*.

Negative emissions Removal of *greenhouse gases (GHGs)* from the atmosphere by deliberate human activities, i.e., in addition to the removal that would occur via natural *carbon cycle* processes. See also *Net negative emissions*, *Net zero emissions*, *Carbon dioxide removal (CDR)* and *Greenhouse gas removal (GGR)*.

Net negative emissions A situation of net negative emissions is achieved when, as result of human activities, more *greenhouse gases* are removed from the *atmosphere* than are emitted into it. Where multiple greenhouse gases are involved, the quantification of *negative emissions* depends on the climate metric chosen to compare emissions of different gases (such as global warming potential, global temperature change potential, and others, as well as the chosen time horizon). See also *Negative emissions*, *Net zero emissions* and *Net zero CO₂ emissions*.

Net zero CO₂ emissions Net zero *carbon dioxide (CO₂)* emissions are achieved when *anthropogenic CO₂* emissions are balanced globally by anthropogenic CO₂ removals over a specified period. Net zero CO₂ emissions are also referred to as carbon neutrality. See also *Net zero emissions* and *Net negative emissions*.

Net zero emissions Net zero emissions are achieved when *anthropogenic emissions* of *greenhouse gases* to the *atmosphere* are balanced by *anthropogenic removals* over a specified period. Where multiple greenhouse gases are involved, the quantification of net zero emissions depends on the climate metric chosen to compare emissions of different gases (such as global warming potential, global temperature change potential, and others, as well as the chosen time horizon). See also *Net zero CO₂ emissions*, *Negative emissions* and *Net negative emissions*.

Nitrous oxide (N₂O) One of the six *greenhouse gases (GHGs)* to be mitigated under the *Kyoto Protocol*. The main *anthropogenic* source of N₂O is agriculture (soil and animal manure management), but important contributions also come from sewage treatment, *fossil fuel* combustion, and chemical industrial processes. N₂O is also produced naturally from a wide variety of biological sources in soil and water, particularly microbial action in wet tropical *forests*.

Non-CO₂ emissions and radiative forcing Non-CO₂ emissions included in this report are all *anthropogenic emissions* other than CO₂ that result in *radiative forcing*. These include *short-lived climate forcers*, such as *methane (CH₄)*, some fluorinated gases, *ozone (O₃)* precursors, *aerosols* or aerosol *precursors*, such as *black carbon* and sulphur dioxide, respectively, as well as long-lived *greenhouse gases*, such as *nitrous oxide (N₂O)* or other fluorinated gases. The radiative forcing associated with non-CO₂ emissions and changes in surface *albedo* is referred to as non-CO₂ radiative forcing.

Non-overshoot pathways See *Pathways*.

Ocean acidification (OA) Ocean acidification refers to a reduction in the *pH* of the ocean over an extended period, typically decades or longer, which is caused primarily by uptake of *carbon dioxide (CO₂)* from the *atmosphere*, but can also be caused by other chemical additions or subtractions from the ocean. *Anthropogenic* ocean acidification refers to the component of pH reduction that is caused by human activity (IPCC, 2011, p. 37).

Ocean fertilization Deliberate increase of nutrient supply to the near-surface ocean in order to enhance biological production through which additional *carbon dioxide (CO₂)* from the *atmosphere* is sequestered. This can be achieved by the addition of micro-nutrients or macro-nutrients. Ocean fertilization is regulated by the London Protocol.

Overshoot See *Temperature overshoot*.

Overshoot pathways See *Pathways*.

Ozone (O₃) Ozone, the triatomic form of oxygen (O₃), is a gaseous atmospheric constituent. In the *troposphere*, it is created both naturally and by photochemical reactions involving gases resulting from human activities (smog). Tropospheric ozone acts as a *greenhouse gas*. In the

stratosphere, it is created by the interaction between solar ultraviolet radiation and molecular oxygen (O₂). Stratospheric ozone plays a dominant role in the stratospheric radiative balance. Its concentration is highest in the ozone layer.

Paris Agreement The Paris Agreement under the *United Nations Framework Convention on Climate Change (UNFCCC)* was adopted on December 2015 in Paris, France, at the 21st session of the *Conference of the Parties (COP)* to the UNFCCC. The agreement, adopted by 196 Parties to the UNFCCC, entered into force on 4 November 2016 and as of May 2018 had 195 Signatories and was ratified by 177 Parties. One of the goals of the Paris Agreement is 'Holding the increase in the global average temperature to well below 2°C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5°C above pre-industrial levels', recognising that this would significantly reduce the risks and impacts of climate change. Additionally, the Agreement aims to strengthen the ability of countries to deal with the impacts of climate change. The Paris Agreement is intended to become fully effective in 2020. See also *United Nations Framework Convention on Climate Change (UNFCCC)*, *Kyoto Protocol* and *Nationally Determined Contributions (NDCs)*.

Participatory governance See *Governance*.

Pathways The temporal evolution of natural and/or *human systems* towards a future state. Pathway concepts range from sets of quantitative and qualitative *scenarios* or *narratives* of potential futures to solution-oriented decision-making processes to achieve desirable societal goals. Pathway approaches typically focus on biophysical, techno-economic, and/or socio-behavioural trajectories and involve various dynamics, goals and actors across different scales.

1.5°C pathway

A pathway of emissions of *greenhouse gases* and other climate forcers that provides an approximately one-in-two to two-in-three chance, given current knowledge of the climate response, of *global warming* either remaining below 1.5°C or returning to 1.5°C by around 2100 following an *overshoot*. See also *Temperature overshoot*.

Adaptation pathways

A series of *adaptation* choices involving trade-offs between short-term and long-term goals and values. These are processes of deliberation to identify solutions that are meaningful to people in the context of their daily lives and to avoid potential *maladaptation*.

Development pathways

Development pathways are trajectories based on an array of social, economic, cultural, technological, *institutional* and biophysical features that characterise the interactions between human and natural systems and outline visions for the future, at a particular scale.

Emission pathways

Modelled trajectories of global *anthropogenic emissions* over the 21st century are termed emission pathways.

Mitigation pathways

A mitigation pathway is a temporal evolution of a set of *mitigation scenario* features, such as *greenhouse gas* emissions and socio-economic development.

Overshoot pathways

Pathways that exceed the stabilization level (concentration, *forcing*, or temperature) before the end of a time horizon of interest (e.g., before 2100) and then decline towards that level by that time. Once the target level is exceeded, removal by sinks of *greenhouse gases* is required. See also *Temperature overshoot*.

Non-overshoot pathways

Pathways that stay below the stabilization level (concentration, *forcing*, or temperature) during the time horizon of interest (e.g., until 2100).

Representative Concentration Pathways (RCPs)

Scenarios that include time series of emissions and concentrations of the full suite of *greenhouse gases (GHGs)* and *aerosols* and chemically active gases, as well as *land use/land cover* (Moss et al., 2008). The word representative signifies that each RCP provides only one of many possible scenarios that would lead to the specific *radiative forcing* characteristics. The term pathway emphasizes the fact that not only the long-term concentration levels but also the trajectory taken over time to reach that outcome are of interest (Moss et al., 2010). RCPs were used to develop *climate projections* in CMIP5.

- RCP2.6: One pathway where radiative forcing peaks at approximately 3 W m^{-2} and then declines to be limited at 2.6 W m^{-2} in 2100 (the corresponding Extended Concentration Pathway, or ECP, has constant emissions after 2100).
- RCP4.5 and RCP6.0: Two intermediate stabilization pathways in which radiative forcing is limited at approximately 4.5 W m^{-2} and 6.0 W m^{-2} in 2100 (the corresponding ECPs have constant concentrations after 2150).
- RCP8.5: One high pathway which leads to $>8.5 \text{ W m}^{-2}$ in 2100 (the corresponding ECP has constant emissions after 2100 until 2150 and constant concentrations after 2250).

See also *Coupled Model Intercomparison Project (CMIP)* and *Shared Socio-economic Pathways (SSPs)*.

Shared Socio-economic Pathways (SSPs)

Shared Socio-economic Pathways (SSPs) were developed to complement the RCPs with varying socio-economic challenges to *adaptation* and *mitigation* (O'Neill et al., 2014). Based on five *narratives*, the SSPs describe alternative socio-economic futures in the absence of climate *policy* intervention, comprising sustainable development (SSP1), regional rivalry (SSP3), inequality (SSP4), fossil-fuelled development (SSP5) and middle-of-the-road development (SSP2) (O'Neill, 2000; O'Neill et al., 2017; Riahi et al., 2017). The combination of SSP-based socio-economic scenarios and Representative Concentration Pathway (RCP)-based *climate projections* provides an integrative frame for climate *impact* and policy analysis.

Transformation pathways

Trajectories describing consistent sets of possible futures of *greenhouse gas (GHG)* emissions, atmospheric concentrations, or *global mean surface temperatures* implied from *mitigation* and *adaptation* actions associated with a set of broad and irreversible economic, technological, societal and behavioural changes. This can encompass changes in the way energy and infrastructure are used and produced, natural resources are managed and *institutions* are set up and in the pace and direction of technological change.

See also *Scenario*, *Scenario storyline*, *Emission scenario*, *Mitigation scenario*, *Baseline scenario*, *Stabilization (of GHG or CO₂-equivalent concentration)* and *Narratives*.

Peri-urban areas Peri-urban areas are those parts of a city that appear to be quite rural but are in reality strongly linked functionally to the city in its daily activities.

Permafrost Ground (soil or rock and included ice and organic material) that remains at or below 0°C for at least two consecutive years.

pH pH is a dimensionless measure of the acidity of a solution given by its concentration of hydrogen ions ($[\text{H}^{+}]$). pH is measured on a logarithmic scale where $\text{pH} = -\log_{10}[\text{H}^{+}]$. Thus, a pH decrease of 1 unit corresponds to a 10-fold increase in the concentration of H^{+} , or acidity.

Plug-in hybrid electric vehicle (PHEV) See *Electric vehicle (EV)*.

Policies (for climate change mitigation and adaptation)

Policies are taken and/or mandated by a government – often in conjunction with business and industry within a single country, or collectively with other countries – to accelerate *mitigation* and *adaptation* measures. Examples of policies are support mechanisms for renewable energy supplies, carbon or energy taxes, fuel efficiency standards for automobiles, etc.

Political economy The set of interlinked relationships between people, the state, society and markets as defined by law, politics, economics, customs and power that determine the outcome of trade and transactions and the distribution of wealth in a country or economy.

Poverty Poverty is a complex concept with several definitions stemming from different schools of thought. It can refer to material circumstances (such as need, pattern of deprivation or limited resources), economic conditions (such as standard of living, *inequality* or economic position) and/or social relationships (such as social class, dependency, exclusion, lack of basic security or lack of entitlement). See also *Poverty eradication*.

Poverty eradication A set of measures to end *poverty* in all its forms everywhere. See also *Sustainable Development Goals (SDGs)*.

Precursors Atmospheric compounds that are not *greenhouse gases (GHGs)* or *aerosols*, but that have an effect on GHG or aerosol concentrations by taking part in physical or chemical processes regulating their production or destruction rates. See also *Aerosol* and *Greenhouse gas (GHG)*.

Pre-industrial The multi-century period prior to the onset of large-scale industrial activity around 1750. The *reference period* 1850–1900 is used to approximate pre-industrial *global mean surface temperature (GMST)*. See also *Industrial revolution*.

Procedural equity See *Equity*.

Procedural justice See *Justice*.

Procedural rights See *Human rights*.

Projection A projection is a potential future evolution of a quantity or set of quantities, often computed with the aid of a model. Unlike predictions, projections are conditional on assumptions concerning, for example, future socio-economic and technological developments that may or may not be realized. See also *Climate projection*, *Scenario* and *Pathways*.

Purchasing power parity (PPP) The purchasing power of a currency is expressed using a basket of goods and services that can be bought with a given amount in the home country. International comparison of, for example, *gross domestic products (GDPs)* of countries can be based on the purchasing power of currencies rather than on current exchange rates. PPP estimates tend to lower the gap between the per capita GDP in *industrialized* and developing countries. See also *Market exchange rate (MER)*.

Radiative forcing Radiative forcing is the change in the net, downward minus upward, radiative flux (expressed in W m^{-2}) at the tropopause or top of *atmosphere* due to a change in a driver of *climate change*, such as a change in the concentration of *carbon dioxide (CO₂)* or the output of the Sun. The traditional radiative forcing is computed with all tropospheric properties held fixed at their unperturbed values, and after allowing for stratospheric temperatures, if perturbed, to readjust to radiative-dynamical equilibrium. Radiative forcing is called instantaneous if no change in stratospheric temperature is accounted for. The radiative forcing once rapid adjustments are accounted for is termed

the effective radiative forcing. Radiative forcing is not to be confused with cloud radiative forcing, which describes an unrelated measure of the impact of clouds on the radiative flux at the top of the atmosphere.

Reasons for Concern (RFCs) Elements of a classification framework, first developed in the IPCC Third Assessment Report, which aims to facilitate judgments about what level of *climate change* may be dangerous (in the language of Article 2 of the *UNFCCC*) by aggregating risks from various sectors, considering *hazards*, *exposures*, *vulnerabilities*, capacities to adapt, and the resulting impacts.

Reducing Emissions from Deforestation and Forest Degradation (REDD+) An effort to create financial value for the carbon stored in *forests*, offering incentives for developing countries to reduce emissions from forested lands and invest in low-carbon paths to *sustainable development (SD)*. It is therefore a mechanism for *mitigation* that results from avoiding *deforestation*. REDD+ goes beyond deforestation and forest degradation, and includes the role of conservation, sustainable management of forests and enhancement of forest carbon stocks. The concept was first introduced in 2005 in the 11th Session of the *Conference of the Parties (COP)* in Montreal and later given greater recognition in the 13th Session of the COP in 2007 at Bali and inclusion in the Bali Action Plan, which called for ‘policy approaches and positive incentives on issues relating to reducing emissions from deforestation and forest degradation in developing countries (REDD) and the role of conservation, sustainable management of forests and enhancement of forest carbon stock in developing countries.’ Since then, support for REDD has increased and has slowly become a framework for action supported by a number of countries.

Reference period The period relative to which *anomalies* are computed. See also *Anomaly*.

Reference scenario See *Baseline scenario*.

Reforestation Planting of *forests* on lands that have previously contained forests but that have been converted to some other use. For a discussion of the term forest and related terms such as *afforestation*, reforestation and *deforestation*, see the IPCC Special Report on Land Use, Land-Use Change, and Forestry (IPCC, 2000), information provided by the *United Nations Framework Convention on Climate Change* (UNFCCC, 2013), the report on Definitions and Methodological Options to Inventory Emissions from Direct Human-induced Degradation of Forests and Devegetation of Other Vegetation Types (IPCC, 2003). See also *Deforestation*, *Afforestation* and *Reducing Emissions from Deforestation and Forest Degradation (REDD+)*.

Region A region is a relatively large-scale land or ocean area characterized by specific geographical and climatological features. The *climate* of a land-based region is affected by regional and local scale features like topography, *land use* characteristics and large water bodies, as well as remote influences from other regions, in addition to global climate conditions. The IPCC defines a set of standard regions for analyses of observed climate trends and climate model *projections* (see Figure 3.2; AR5, SREX).

Remaining carbon budget Estimated cumulative net global *anthropogenic* CO₂ emissions from the start of 2018 to the time that anthropogenic CO₂ emissions reach net zero that would result, at some probability, in limiting *global warming* to a given level, accounting for the impact of other *anthropogenic emissions*.

Representative Concentration Pathways (RCPs) See *Pathways*.

Resilience The capacity of social, economic and environmental systems to cope with a hazardous event or trend or disturbance, responding or reorganizing in ways that maintain their essential function,

identity and structure while also maintaining the capacity for *adaptation*, learning and *transformation*. This definition builds from the definition used by Arctic Council (2013). See also *Hazard*, *Risk* and *Vulnerability*.

Risk The potential for adverse consequences where something of value is at stake and where the occurrence and degree of an outcome is uncertain. In the context of the assessment of climate *impacts*, the term risk is often used to refer to the potential for adverse consequences of a climate-related *hazard*, or of *adaptation* or *mitigation* responses to such a hazard, on lives, *livelihoods*, health and *well-being*, *ecosystems* and species, economic, social and cultural assets, services (including *ecosystem services*), and infrastructure. Risk results from the interaction of *vulnerability* (of the affected system), its *exposure* over time (to the hazard), as well as the (climate-related) hazard and the *likelihood* of its occurrence.

Risk assessment The qualitative and/or quantitative scientific estimation of *risks*. See also *Risk*, *Risk management* and *Risk perception*.

Risk management Plans, actions, strategies or policies to reduce the *likelihood* and/or consequences of risks or to respond to consequences. See also *Risk*, *Risk assessment* and *Risk perception*.

Risk perception The subjective judgment that people make about the characteristics and severity of a *risk*. See also *Risk*, *Risk assessment* and *Risk management*.

Runoff The flow of water over the surface or through the subsurface, which typically originates from the part of liquid precipitation and/or snow/ice melt that does not evaporate or refreeze, and is not transpired. See also *Hydrological cycle*.

Scenario A plausible description of how the future may develop based on a coherent and internally consistent set of assumptions about key driving forces (e.g., rate of technological change, prices) and relationships. Note that scenarios are neither predictions nor forecasts, but are used to provide a view of the implications of developments and actions. See also *Baseline scenario*, *Emission scenario*, *Mitigation scenario* and *Pathways*.

Scenario storyline A *narrative* description of a *scenario* (or family of scenarios), highlighting the main scenario characteristics, relationships between key driving forces and the dynamics of their evolution. Also referred to as ‘narratives’ in the scenario literature. See also *Narratives*.

SDG-interaction score A seven-point scale (Nilsson et al., 2016) used to rate interactions between *mitigation options* and the *SDGs*. Scores range from +3 (indivisible) to –3 (cancelling), with a zero score indicating ‘consistent’ but with neither a positive or negative interaction. The scale, as applied in this report, also includes direction (whether the interaction is uni- or bi-directional) and *confidence* as assessed per IPCC guidelines.

Sea ice Ice found at the sea surface that has originated from the freezing of seawater. Sea ice may be discontinuous pieces (ice floes) moved on the ocean surface by wind and currents (pack ice), or a motionless sheet attached to the coast (land-fast ice). Sea ice concentration is the fraction of the ocean covered by ice. Sea ice less than one year old is called first-year ice. Perennial ice is sea ice that survives at least one summer. It may be subdivided into second-year ice and multi-year ice, where multi-year ice has survived at least two summers.

Sea level change (sea level rise/sea level fall) Sea level can change, both globally and locally (relative sea level change) due to (1) a change in ocean volume as a result of a change in the mass of water in the ocean, (2) changes in ocean volume as a result of changes in ocean water density, (3) changes in the shape of the ocean basins and changes

in the Earth's gravitational and rotational fields, and (4) local subsidence or uplift of the land. Global mean sea level change resulting from change in the mass of the ocean is called *barystatic*. The amount of *barystatic* sea level change due to the addition or removal of a mass of water is called its sea level equivalent (SLE). Sea level changes, both globally and locally, resulting from changes in water density are called *steric*. Density changes induced by temperature changes only are called *thermosteric*, while density changes induced by salinity changes are called *halosteric*. *Barystatic* and *steric* sea level changes do not include the effect of changes in the shape of ocean basins induced by the change in the ocean mass and its distribution.

Sea surface temperature (SST) The sea surface temperature is the subsurface bulk temperature in the top few meters of the ocean, measured by ships, buoys, and drifters. From ships, measurements of water samples in buckets were mostly switched in the 1940s to samples from engine intake water. Satellite measurements of skin temperature (uppermost layer; a fraction of a millimeter thick) in the infrared or the top centimeter or so in the microwave are also used, but must be adjusted to be compatible with the bulk temperature.

Sendai Framework for Disaster Risk Reduction The Sendai Framework for Disaster Risk Reduction 2015–2030 outlines seven clear targets and four priorities for action to prevent new, and to reduce existing, disaster risks. The voluntary, non-binding agreement recognizes that the State has the primary role to reduce disaster risk but that responsibility should be shared with other stakeholders, including local government and the private sector. Its aim is to achieve 'substantial reduction of disaster risk and losses in lives, *livelihoods* and health and in the economic, physical, social, cultural and environmental assets of persons, businesses, communities and countries.'

Sequestration See *Uptake*.

Shared Socio-economic Pathways (SSPs) See *Pathways*.

Short-lived climate forcers (SLCF) Short-lived climate forcers refers to a set of compounds that are primarily composed of those with short lifetimes in the *atmosphere* compared to well-mixed *greenhouse gases*, and are also referred to as near-term climate forcers. This set of compounds includes *methane* (CH_4), which is also a well-mixed greenhouse gas, as well as *ozone* (O_3) and *aerosols*, or their *precursors*, and some halogenated species that are not well-mixed greenhouse gases. These compounds do not accumulate in the atmosphere at decadal to centennial time scales, and so their effect on *climate* is predominantly in the first decade after their emission, although their changes can still induce long-term climate effects such as *sea level change*. Their effect can be cooling or warming. A subset of exclusively warming short-lived climate forcers is referred to as short-lived climate pollutants. See also *Long-lived climate forcers (LLCF)*.

Short-lived climate pollutants (SLCP) See *Short-lived climate forcers (SLCF)*.

Sink A reservoir (natural or human, in soil, ocean, and plants) where a *greenhouse gas*, an *aerosol* or a *precursor* of a greenhouse gas is stored. Note that UNFCCC Article 1.8 refers to a sink as any process, activity or mechanism which removes a greenhouse gas, an aerosol or a precursor of a greenhouse gas from the *atmosphere*. See also *Uptake*.

Small island developing states (SIDS) Small island developing states (SIDS), as recognised by the United Nations OHRLLS (Office of the High Representative for the Least Developed Countries, Landlocked Developing Countries and Small Island Developing States), are a distinct group of developing countries facing specific social, economic and environmental vulnerabilities (UN-OHRLLS, 2011). They were recognized

as a special case both for their environment and development at the Rio Earth Summit in Brazil in 1992. Fifty-eight countries and territories are presently classified as SIDS by the UN OHRLLS, with 38 being UN member states and 20 being Non-UN Members or Associate Members of the Regional Commissions (UN-OHRLLS, 2018).

Social cost of carbon (SCC) The net present value of aggregate climate damages (with overall harmful damages expressed as a number with positive sign) from one more tonne of carbon in the form of *carbon dioxide* (CO_2), conditional on a global emissions trajectory over time.

Social costs The full costs of an action in terms of social welfare losses, including external costs associated with the impacts of this action on the environment, the economy (*GDP*, employment) and on the society as a whole.

Social-ecological systems An integrated system that includes human societies and *ecosystems*, in which humans are part of nature. The functions of such a system arise from the interactions and interdependence of the social and ecological subsystems. The system's structure is characterized by reciprocal feedbacks, emphasising that humans must be seen as a part of, not apart from, nature. This definition builds from Arctic Council (2016) and Berkes and Folke (1998).

Social inclusion A process of improving the terms of participation in society, particularly for people who are disadvantaged, through enhancing opportunities, access to resources, and respect for rights (UN DESA, 2016).

Social justice See *Justice*.

Social learning A process of social interaction through which people learn new behaviours, capacities, values and attitudes.

Social value of mitigation activities (SVMA) Social, economic and environmental value of *mitigation* activities that include, in addition to their climate benefits, their *co-benefits* to *adaptation* and *sustainable development* objectives.

Societal (social) transformation See *Transformation*.

Socio-economic scenario A *scenario* that describes a possible future in terms of population, *gross domestic product* (*GDP*), and other socio-economic factors relevant to understanding the implications of *climate change*. See also *Baseline scenario*, *Emission scenario*, *Mitigation scenario* and *Pathways*.

Socio-technical transitions Socio-technical transitions are where technological change is associated with social systems and the two are inextricably linked.

Soil carbon sequestration (SCS) Land management changes which increase the soil organic carbon content, resulting in a net removal of CO_2 from the *atmosphere*.

Soil moisture Water stored in the soil in liquid or frozen form. Root-zone soil moisture is of most relevance for plant activity.

Solar radiation management See *Solar radiation modification (SRM)*.

Solar radiation modification (SRM) Solar radiation modification refers to the intentional modification of the Earth's shortwave radiative budget with the aim of reducing warming. Artificial injection of stratospheric *aerosols*, marine cloud brightening and land surface *albedo* modification are examples of proposed SRM methods. SRM does not fall within the definitions of *mitigation* and *adaptation* (IPCC, 2012b, p. 2). Note that in the literature SRM is also referred to as solar radiation management or albedo enhancement.

Stabilization (of GHG or CO₂-equivalent concentration) A state in which the atmospheric concentrations of one *greenhouse gas (GHG)* (e.g., *carbon dioxide*) or of a CO₂-equivalent basket of GHGs (or a combination of GHGs and *aerosols*) remains constant over time.

Stranded assets Assets exposed to devaluations or conversion to 'liabilities' because of unanticipated changes in their initially expected revenues due to innovations and/or evolutions of the business context, including changes in public regulations at the domestic and international levels.

Stratosphere The highly stratified region of the *atmosphere* above the *troposphere* extending from about 10 km (ranging from 9 km at high latitudes to 16 km in the tropics on average) to about 50 km altitude. See also *Atmosphere*, and *Troposphere*.

Sub-national actor Sub-national actors include state/provincial, regional, metropolitan and local/municipal governments as well as non-party stakeholders, such as civil society, the private sector, cities and other sub-national authorities, local communities and indigenous peoples.

Substantive rights See *Human rights*.

Supply-side measures See *Demand- and supply-side measures*.

Surface temperature See *Global mean surface temperature (GMST)*, *Land surface air temperature*, *Global mean surface air temperature (GSAT)* and *Sea surface temperature (SST)*.

Sustainability A dynamic process that guarantees the persistence of natural and *human systems* in an equitable manner.

Sustainable development (SD) Development that meets the needs of the present without compromising the ability of future generations to meet their own needs (WCED, 1987) and balances social, economic and environmental concerns. See also *Sustainable Development Goals (SDGs)* and *Development pathways* (under *Pathways*).

Sustainable Development Goals (SDGs) The 17 global goals for development for all countries established by the United Nations through a participatory process and elaborated in the *2030 Agenda for Sustainable Development*, including ending *poverty* and hunger; ensuring health and *well-being*, education, gender *equality*, clean water and energy, and decent work; building and ensuring *resilient* and sustainable infrastructure, cities and consumption; reducing *inequalities*; protecting land and water *ecosystems*; promoting peace, *justice* and partnerships; and taking urgent action on *climate change*. See also *Sustainable development (SD)*.

Technology transfer The exchange of knowledge, hardware and associated software, money and goods among stakeholders, which leads to the spread of technology for *adaptation* or *mitigation*. The term encompasses both diffusion of technologies and technological cooperation across and within countries.

Temperature overshoot The temporary exceedance of a specified level of *global warming*, such as 1.5°C. Overshoot implies a peak followed by a decline in global warming, achieved through *anthropogenic removal* of CO₂ exceeding remaining CO₂ emissions globally. See also *Overshoot pathways* and *Non-overshoot pathways* (both under *Pathways*).

Tipping point A level of change in system properties beyond which a system reorganizes, often abruptly, and does not return to the initial state even if the drivers of the change are abated. For the *climate system*, it refers to a critical threshold when global or regional *climate* changes from one stable state to another stable state. See also *Irreversibility*.

Transformation A change in the fundamental attributes of natural and human systems.

Societal (social) transformation

A profound and often deliberate shift initiated by communities toward sustainability, facilitated by changes in individual and collective values and behaviours, and a fairer balance of political, cultural, and *institutional* power in society.

Transformation pathways See *Pathways*.

Transformational adaptation See *Adaptation*.

Transformative change A system-wide change that requires more than technological change through consideration of social and economic factors that, with technology, can bring about rapid change at scale.

Transient climate response See *Climate sensitivity*.

Transient climate response to cumulative CO₂ emissions (TCRE) The transient global average surface temperature change per unit cumulative CO₂ emissions, usually 1000 GtC. TCRE combines both information on the airborne fraction of cumulative CO₂ emissions (the fraction of the total CO₂ emitted that remains in the *atmosphere*, which is determined by *carbon cycle* processes) and on the *transient climate response (TCR)*. See also *Transient climate response* (under *Climate sensitivity*).

Transit-oriented development (TOD) An approach to urban development that maximizes the amount of residential, business and leisure space within walking distance of efficient public transport, so as to enhance mobility of citizens, the viability of public transport and the value of urban land in mutually supporting ways.

Transition The process of changing from one state or condition to another in a given period of time. Transition can be in individuals, firms, cities, regions and nations, and can be based on incremental or transformative change.

Tropical cyclone The general term for a strong, cyclonic-scale disturbance that originates over tropical oceans. Distinguished from weaker systems (often named tropical disturbances or depressions) by exceeding a threshold wind speed. A tropical storm is a tropical cyclone with one-minute average surface winds between 18 and 32 m s⁻¹. Beyond 32 m s⁻¹, a tropical cyclone is called a hurricane, typhoon, or cyclone, depending on geographic location. See also *Extratropical cyclone*.

Troposphere The lowest part of the *atmosphere*, from the surface to about 10 km in altitude at mid-latitudes (ranging from 9 km at high latitudes to 16 km in the tropics on average), where clouds and weather phenomena occur. In the troposphere, temperatures generally decrease with height. See also *Atmosphere* and *Stratosphere*.

Uncertainty A state of incomplete knowledge that can result from a lack of information or from disagreement about what is known or even knowable. It may have many types of sources, from imprecision in the data to ambiguously defined concepts or terminology, incomplete understanding of critical processes, or uncertain *projections* of *human behaviour*. Uncertainty can therefore be represented by quantitative measures (e.g., a probability density function) or by qualitative statements (e.g., reflecting the judgment of a team of experts) (see Moss and Schneider, 2000; IPCC, 2004; Mastrandrea et al., 2010). See also *Confidence* and *Likelihood*.

United Nations Framework Convention on Climate Change (UNFCCC) The UNFCCC was adopted in May 1992 and opened for signature at the 1992 Earth Summit in Rio de Janeiro. It entered into force in March 1994 and as of May 2018 had 197 Parties (196 States and the European Union). The Convention's ultimate objective is the 'stabilisation of greenhouse gas concentrations in the atmosphere at a level that would prevent dangerous anthropogenic interference with the climate

system.’ The provisions of the Convention are pursued and implemented by two treaties: the [Kyoto Protocol](#) and the [Paris Agreement](#). See also [Kyoto Protocol](#) and [Paris Agreement](#).

Uptake The addition of a substance of concern to a reservoir. See also [Carbon sequestration](#) and [Sink](#).

Vulnerability The propensity or predisposition to be adversely affected. Vulnerability encompasses a variety of concepts and elements including sensitivity or susceptibility to harm and lack of capacity to cope and adapt. See also [Exposure](#), [Hazard](#) and [Risk](#).

Water cycle See [Hydrological cycle](#).

Well-being A state of existence that fulfils various human needs, including material living conditions and quality of life, as well as the ability to pursue one’s goals, to thrive, and feel satisfied with one’s life. Ecosystem well-being refers to the ability of [ecosystems](#) to maintain their diversity and quality.

Zero emissions commitment See [Climate change commitment](#).

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AII

Annex II: Acronyms

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µatm	Microatmospheres	BET	Basic Energy systems, Economy, Environment, and End-use Technology Model
1.5DS	1.5 Degree Scenario	BEV	Battery Electric Vehicle
2DS	2 Degree Scenario	BNEF	Bloomberg New Energy Finance
ACCESS	Australian Community Climate and Earth-System Simulator	BNU	Beijing Normal University
ACCMIP	Atmospheric Chemistry and Climate Model Intercomparison Project	BRT	Bus Rapid Transit
ACCRN	The Asian Cities Climate Change Resilience Network	cm	Centimetres
ACOLA	Australian Council of Learned Academies	C	Carbon
ACs	Air Conditioners	CA	Conservation Agriculture
ADB	Asian Development Bank	CAF	Corporacion Andina de Fomento (Development Bank of Latin America)
ADVANCE	Advanced Model Development and Validation for the Improved Analysis of Costs and Impacts of Mitigation Policies	CAM	Central America/Mexico or Community Atmosphere Model
AEZ	Agro-Ecological Zone	CAMx	Comprehensive Air Quality Model with Extensions
AfDB	African Development Bank	CanESM	Canadian Earth System Model
AFOLU	Agriculture, Forestry and Other Land-Use	CanRCM	Canadian Regional Climate Model
AGCM	Atmospheric General Circulation Model	CAR	Small Islands Regions Caribbean
AI	Artificial Intelligence	CAS	Central Asia
AIM	Asia-Pacific Integrated Model	Cat-HM	Catchment-scale Hydrological Models
ALA	Alaska/Northwest Canada	CbA	Community-based Adaptation
AMAP	Arctic Monitoring and Assessment Programme	CBA	Cost-Benefit Analysis
AMOC	Atlantic Meridional Overturning Circulation	CBD	Convention on Biological Diversity
AMP	Adjusting Mitigation Pathway	CBDR-RC	Common But Differentiated Responsibilities and Respective Capabilities
AMZ	Amazon	CBS & GNH	Centre for Bhutan Studies and Gross National Happiness Research
ANT	Antarctica	CC	Carbon Capture
APEX	Air Pollutants Exposure Model	CCAM	Conformal Cubic Atmospheric Model
AR	Afforestation and Reforestation	CCC	Constant Composition Commitment
AR4	IPCC Fourth Assessment Report	CCCma	Canadian Centre for Climate Modelling and Analysis
AR5	IPCC Fifth Assessment Report	CCRIF	Caribbean Catastrophe Risk Insurance Facility
AR6	IPCC Sixth Assessment Report	CCS	Carbon dioxide Capture and Storage
ARC	Arctic	CCSM	Community Climate System Model
ASEAN	Association of Southeast Asian Nations	CCT	Cirrus Cloud Thinning
ASIA	Non-OECD Asia	CCU	Carbon dioxide Capture and Utilisation
AUD	Australian Dollar	CCUS	Carbon dioxide Capture, Utilisation and Storage
B2DS	Beyond 2 Degrees Scenario	CDD	Consecutive Dry Days
BASIC	Brazil, South Africa, India, China	CD-LINKS	Linking Climate and Development Policies – Leveraging International Networks and Knowledge Sharing
BC	Black Carbon	CDM	Clean Development Mechanism
BCC-CSM	Beijing Climate Center Climate System Model	CDP	Carbon Disclosure Project
BCM	Bergen Climate Model	CDR	Carbon Dioxide Removal
BECCS	Bioenergy with Carbon dioxide Capture and Storage		

CEA	Cost-Effectiveness Analysis	CRISPR	Clustered Regularly Interspaced Short Palindromic Repeats
CEC	Clean Energy Council	C-ROADS	Climate Rapid Overview And Decision-support Simulator
CEDS	Community Emissions Data System	CRU	Climatic Research Unit
CEMICS	Contextualizing Climate Engineering and Mitigation: Illusion, Complement or Substitute?	CSA	Climate-Smart Agriculture
CES	Constant Elasticity of Substitution	CSC	Climate Service Center Germany
CESM	Community Earth System Model	CSDI	Cold Spell Duration Index
CEU	Central Europe	CSIRO	Commonwealth Scientific and Industrial Research Organisation
CFCs	Chlorofluorocarbons	CSP	Concentrated Solar Power
CGCM	Coupled Global Climate Model	CSR	Corporate Social Responsibility
CGE	Computable General Equilibrium	CTC	Covenant Territorial Coordinator
CGI	Canada/Greenland/Iceland	CWD	Consecutive Wet Days
CGIAR	Consultative Group on International Agricultural Research	DACCS	Direct Air Carbon dioxide Capture and Storage
CH₄	Methane	DACS	Direct Air Capture and Storage
CHP	Combined Heat and Power	DALY	Disability Adjusted Life Year
CI	Confidence Interval	DICE	Dynamic Integrated Climate-Economy model
CIRED	Centre International de Recherche sur l'Environnement et le Développement	DJF	December, January, February
CISL	Cambridge Institute for Sustainability Leadership	DM8H	Daily Maximum 8-Hour exposure
CLM	Climate Limited-area Modelling	DNE21+	Dynamic New Earth 21 model
CMAQ	Community Multiscale Air Quality Modeling System	DOE	Department of Energy (USA)
CMIP3	Coupled Model Intercomparison Project Phase 3	DRI	Direct Reduced Iron
CMIP5	Coupled Model Intercomparison Project Phase 5	DRM	Disaster Risk Management
CMIP6	Coupled Model Intercomparison Project Phase 6	DTU	Technical University of Denmark
CNA	Central North America	E	Equilibrium, Evaporation or Evapotranspiration
CNRM	Centre National de Recherches Météorologiques	EAF	East Africa
CO	Carbon monoxide	EAIS	East Antarctic Ice Sheet
CO₂	Carbon dioxide	EAS	East Asia
CO₂e	Carbon dioxide equivalent	EbA	Ecosystems-based Adaptation
CO₂eq	Carbon dioxide equivalent	EC	European Commission
CoM	Covenant of Mayors	ECF	European Climate Foundation
COP	Conference of the Parties	ECMWF	European Centre for Medium-Range Weather Forecasts
COPPE-COFFEE	Programa de Planejamento Energético – COmputable Framework For Energy and the Environment	ECS	Equilibrium Climate Sensitivity
CORDEX	Coordinated Regional Climate Downscaling Experiment	EDGAR	Emission Database for Global Atmospheric Research
COSMO	Consortium for Small-scale Modeling	EEA	European Environment Agency
CRCM	Canadian Regional Climate Model	EGMAM	ECHO-G Middle Atmosphere Model
CRDPs	Climate-Resilient Development Pathways	E-HYPE	European Hydrological Predictions for the Environment
CRIEPI	Institut Central de Recherche des Industries Électriques	EJ	Exajoules
		EMEP	European Monitoring and Evaluation Programme

EMF	Energy Modeling Forum	F-gas	Fluorinated gases
EMIC	Earth-system Model of Intermediate Complexity	FGOALS	Flexible Global Ocean-Atmosphere-Land System model
ENA	East North America	FIO	First Institute of Oceanography
ENSO	El Niño-Southern Oscillation	FMNR	Farmer Managed Natural Regeneration
EOR	Enhanced Oil Recovery	FUND	Climate Framework for Uncertainty, Negotiation, and Distribution model
EPA	Environmental Protection Agency (USA)	FUSSR	Former Union of Soviet Socialist Republics
EPIs	Energy-Intensive Processing Industries	g	Grams
ERA	ECMWF ReAnalysis	GAMS	General Algebraic Modeling System
ERF	Effective Radiative Forcing	GBAM	Ground-Based Albedo Modification
ERFaci	Effective Radiative Forcing from aerosol-cloud interactions	GCAM	Global Change Assessment Model
ERFari	Effective Radiative Forcing from aerosol-radiation interactions	GCC	Gulf Cooperative Council
ESCOs	Energy Service Companies	GCEC	Global Commission on the Economy and Climate
ESL	Extreme Sea Level	GCM	General Circulation Model or Global Climate Model
ESM	Earth System Model	GCP	Global Carbon Project
ESR	Empirical Scaling Relationship	GDP	Gross Domestic Product
ESRB ASC	European Systemic Risk Board Advisory Scientific Committee	GE	General Equilibrium
ESRL	NOAA Earth System Research Laboratory	GEA	Global Energy Assessment
Eta-CPTEC	Eta Centro de Previsão do Tempo e Estudos Climáticos	GEM-E3	General Equilibrium Model for Economy - Energy - Environment
ETP	Pacific Islands region [3] or Energy Technology Perspectives model	GENeSYS-MOD	Global Energy System Model
ETS	Emission Trading Scheme	GeSI	Global e-Sustainability Initiative
EU	European Union	GFCF	Gross Fixed Capital Formation
EU-FP6	European Union Sixth Framework Programme	GFDL	Geophysical Fluid Dynamic Laboratory
EUG4	France, Germany, Italy, United Kingdom	GFR	Grid Flexibility Resources
EURO-CORDEX	European branch of the Coordinated Regional Climate Downscaling Experiment	Gha	Gigahectares
EV	Electric Vehicle	GHCNDEX	Global Historical Climatology Network – Daily climate Extremes
EW	Enhanced Weathering	GHGs	Greenhouse Gases
FAIR	Finite Amplitude Impulse Response model	GHM	Global Hydrological Models
FAO	Food and Agriculture Organization of the United Nations	GIS	Greenland Ice Sheet
FAOSTAT	Database Collection of the Food and Agriculture Organization of the United Nations	GISS	Goddard Institute for Space Studies
FAQ	Frequently Asked Questions	GISTEMP	Goddard Institute for Space Studies Surface Temperature Analysis
FARM	Future Agricultural Resources Model	GJ	Gigajoules
Fe	Iron	GLEAM	Global Livestock Environmental Assessment Model
FE	Final Energy	Glob-HM	Global Hydrological Model
FEMA	Federal Emergency Management Agency (USA)	GLOBIOM	GLObal BIOSphere Management model
FF	Fossil Fuel	GLOFs	Glacial Lake Outburst Floods
FF&I	Fossil-Fuel combustion and Industrial processes	GM	Genetically Modified
		GMO	Genetically Modified Organism
		GMSL	Global Mean Sea Level

GMST	Global Mean Surface Temperature	ICSU	International Council for Science
GMT	Global Mean Temperature	ICT	Information and Communication Technology
GNHI	Gross National Happiness Index	IEA	International Energy Agency
GPP	Gross Primary Productivity	IEAGHG	IEA Greenhouse Gas R&D Programme
GPT	General Purpose Technologies	IFAD	International Fund for Agricultural Development
GRAPE	Global Relationship Assessment to Protect the Environment model	IFPRI	International Food Policy Research Institute
GSAT	Global mean Surface Air Temperature	IGCC	Integrated Gasification Combined Cycle
Gt	Gigatonne	IIASA	International Institute for Applied Systems Analysis
GTP	Global Temperature-change Potential	IIF	Institute of International Finance
GWA	Government of Western Australia	iLUC	Indirect Land-Use Change
GWP	Global Warming Potential or Gross World Product	IMACLIM-NLU	IMpact Assessment of CLIMate policies model – Nexus Land-Use model
ha	Hectares	IMAGE	Integrated Model to Assess the Global Environment
H₂	Hydrogen	IMF	International Monetary Fund
HadCM	Hadley Centre Coupled Model	IMO	International Maritime Organization
HadCRUT	Hadley Centre Climatic Research Unit Gridded Surface Temperature Data Set	IMPACT2C	Quantifying Projected Impacts under 2°C Warming
HadEX	Hadley Centre Global Climate Extremes index	INDCs	Intended Nationally Determined Contributions
HadGEM	Hadley Centre Global Environmental Model	INM	Russian Institute for Numerical Mathematics
HadRM	Hadley Centre Regional Model	IOM	International Organization for Migration
HAPPI	Half a degree Additional warming, Prognosis and Projected Impacts	IoT	Internet of Things
HDV	Heavy-Duty Vehicle	IPCC	Intergovernmental Panel on Climate Change
HEV	Hybrid Electric Vehicle	IPSL	Institute Pierre Simon Laplace
HFCs	Hydrofluorocarbons	IRENA	International Renewable Energy Agency
HLCCP	High-Level Commission on Carbon Prices	ISIMIP	Inter-Sectoral Impact Model Intercomparison Project
HLPE	High Level Panel of Experts on Food Security and Nutrition	ISO	International Standards Organisation
HSRTF	Hurricane Sandy Rebuilding Task Force	ISSC	International Social Science Council
HTM	Holocene Thermal Maximum	ITF	International Transport Forum
HYMOD	HYdrological MODeL	IUCN	International Union for Conservation of Nature
IAEA	International Atomic Energy Agency	IWG	Interagency Working Group on Social Cost of Greenhouse Gases
IAMC	Integrated Assessment Modelling Consortium	IWRM	Integrated Water Resources Management
IAMs	Integrated Assessment Models	JeDi	Jena Diversity-Dynamic Global Vegetation Model
IBA	International Bar Association	JJA	June, July, August
IBI	International Biochar Initiative	JMA	Japan Meteorological Agency
ICAMS	Integrated Climate and Air Quality Modeling System	JRA-55	Japanese 55-year Reanalysis
ICEM	International Centre for Environmental Management	JRC	European Commission – Joint Research Centre
ICLEI	International Council for Local Environmental Initiatives	JULES	Joint United Kingdom Land Environment Simulator
ICPDR	International Commission for the Protection of the Danube River	kcal cap⁻¹ day⁻¹	Kilocalories per capita per day
		km	Kilometres
		kt	Kilotonnes
		kWh	Kilowatt hours

KNMI	Koninklijk Nederlands Meteorologisch Instituut (Royal Netherlands Meteorological Institute)	MER	Market Exchange Rates
L	Litres	MERET	Managing Environmental Resources to Enable Transitions
L&D	Loss and Damage	MERGE-ETL	Model for Evaluating Regional and Global Effects of greenhouse gas reduction policies – Endogenous Technology Learning
LAM	Latin America and Caribbean	MESSAGE	Model for Energy Supply Systems And their General Environmental impact
LDCs	Least Developed Countries	Mha	Megahectare
LDMz-INCA	Laboratoire de Météorologie Dynamique – Interactions between Chemistry and Aerosols	MIROC	Model for Interdisciplinary Research on Climate
LDV	Light-Duty Vehicle	MISI	Marine Ice Sheet Instability
LE	Limited Evidence	MIT IGSM	Massachusetts Institute of Technology Integrated Global System Model
LED	Low Energy Demand or Light Emitting Diode	MJ	Megajoules
LGM	Last Glacial Maximum	MoCC	Ministry of Climate Change and Adaptation (Government of Vanuatu)
LIG	Last Interglacial	MOHC	Met Office Hadley Centre
LLCFs	Long-Lived Climate Forcers	MOPEX	Model Parameter Estimation Experiment
LNG	Liquefied Natural Gas	MPAs	Marine Protected Areas
LPG	Liquefied Petroleum Gas	MPI	Max-Planck-Institut für Meteorologie (Max Planck Institute for Meteorology)
LPJmL	Lund-Potsdam-Jena managed Land model	MPWP	Mid Pliocene Warm Period
LTA	Land Transport Authority of Singapore	MRFCJ	Mary Robinson Foundation – Climate Justice
LTGG	Long-Term Global Goal	MRI	Meteorological Research Institute of Japan Meteorological Agency
LUC	Land-Use Change	MRV	Measurement, Reporting and Verification
LULUCF	Land Use, Land-Use Change, and Forestry	MSR	Multi-Sector Risk score
m	Metres	Mt	Megatonnes
m³ cap⁻¹ yr⁻¹	Cubic metres per capita per year	N	Nitrogen
mg	Milligrams	N₂O	Nitrous oxide
mL	Millilitres	NAP	National Adaptation Plan
mm	Millimetres	NAS	North Asia
M&E	Monitoring and Evaluation	NASA	National Aeronautics and Space Administration
Ma	Million years ago	NASEM	National Academies of Sciences, Engineering, and Medicine
MAC	Marginal Abatement Cost	NAU	North Australia
MacPDM	Macro-scale – Probability-Distributed Moisture Model	NCAR	National Center for Atmospheric Research
MAGICC	Model for the Assessment of Greenhouse Gas Induced Climate Change	NCCARF	National Climate Change Adaptation Research Facility
MAgPIE	Model of Agricultural Production and its Impact on the Environment	NCE	New Climate Economy
MAM	March, April, May	NDCs	Nationally Determined Contributions
MCB	Marine Cloud Brightening	NEA	Nuclear Energy Agency
MCCA	Mercado Común Centroamericano	NEB	North-East Brazil
MDB	Group of Multilateral Development Banks	NEC	National Environment Commission (Royal Government of Bhutan)
MDGs	Millennium Development Goals		
MEA	Millennium Ecosystem Assessment		
MED	South Europe/Mediterranean		
MEPS	Minimum Energy Performance Standards		

NETL	National Energy Technology Laboratory (US Department of Energy)	PDSI	Palmer Drought Severity Index
NEU	North Europe	PE	Primary Energy or Partial Equilibrium
NF₃	Nitrogen trifluoride	PET	Physiologically Equivalent Temperature or Potential Evapo-Transpiration
NGO	Non-Governmental Organization	PFCs	Perfluorocarbons
NH₃	Ammonia	Pg	Petagrams
NHD	Number of Hot Days	PHEV	Plug-in Hybrid Electric Vehicle
NITI Aayog	National Institution for Transforming India	PIK	Potsdam-Institut für Klimafolgenforschung (Potsdam Institute for Climate Impact Research)
NMVOC	Non-Methane Volatile Organic Compounds	PM₁₀	Particulate Matter with Aerodynamic Diameter <10 µm
NOAA	National Oceanic and Atmospheric Administration	PM_{2.5}	Particulate Matter with Aerodynamic Diameter <2.5 µm
NorESM	Norwegian Earth System Model	POLES	Prospective Outlook on Long-term Energy Systems model
NO_x	Nitrogen oxides	PPP	Purchasing Power Parity
NPCC	New York City Panel on Climate Change	PR	Probability Ratio
NPP	Net Primary Productivity	PV	Photovoltaics
NPV	Net Present Value	R&D	Research and Development
NRC	National Research Council	RCA	Rosby Centre Regional Atmospheric Model
NSR	Northern Sea Route	RCI	Rotterdam Climate Initiative
NTP	Pacific Islands region [2]	RCM	Regional Climate Model
NYC	New York City	RCPs	Representative Concentration Pathways
NZAGRC	New Zealand Agricultural Greenhouse Gas Research Center	REDD+	Reducing Emissions from Deforestation and forest Degradation; and the role of conservation, sustainable management of forests and enhancement of forest carbon stocks in developing countries
O₂	Oxygen	ReEDS-IPM	Regional Electricity Deployment System model – Integrated Planning Model
O₃	Ozone	RegCM	Regional Climate Model system
OA	Ocean Acidification or Ocean Alkalinization	REMIND	REgional Model of INvestments and Development
OC	Organic Carbon	REN21	Renewable Energy Policy Network for the 21st Century
OECD	Organisation for Economic Co-operation and Development	RF	Radiative Forcing
OGCC	Optimal Gasification Combined Cycle	RFC	Reason for Concern
OHCHR	Office of the United Nations High Commissioner for Human Rights	RGoB	Royal Government of Bhutan
OIF	Ocean Iron Fertilisation	RMI	Rocky Mountain Institute
ORCHIDEE	ORganising Carbon and Hydrology In Dynamic EcosystEms model	RNCFC	Reference Non-CO ₂ Forcing Contribution
ORR	NYC Mayor's Office of Recovery & Resiliency	RNCTC	Reference Non-CO ₂ Temperature Contribution
OS	Overshoot	Rx1day	Annual maximum 1-day precipitation
pp	People	Rx5day	Annual maximum 5-day precipitation
ppb	Parts per billion	SAF	Southern Africa
ppm	Parts per million	SAH	Sahara
ppt	Parts per thousand	SAI	Stratospheric Aerosol Injection
P	Precipitation or Phosphorous		
PAGE	Policy Analysis of the Greenhouse Effect model		
PAHO	Pan American Health Organization		
PCM	Parallel Climate Model		

SAMS	South American Monsoon System	SREX	IPCC Special Report on Managing the Risks of Extreme Events and Disasters to Advance Climate Change Adaptation
SAR	IPCC Second Assessment Report		
SAS	South Asia	SRM	Solar Radiation Modification
SAT	Surface Air Temperature	SROCC	IPCC Special Report on the Ocean and Cryosphere in a Changing Climate
SAU	South Australia/New Zealand	SSA	Southeastern South America
SBSTA	Subsidiary Body for Scientific and Technological Advice (UNFCCC)	SSPs	Shared Socioeconomic Pathways
SCC	Social Cost of Carbon	SST	Sea Surface Temperature
SCS	Soil Carbon Sequestration	STP	Southern Tropical Pacific
SD	Sustainable Development	SWAT	Soil & Water Assessment Tool
SDGs	Sustainable Development Goals	SWF	Social Welfare Function
SDGVM	Sheffield Dynamic Global Vegetation Model	SYR	IPCC Synthesis Report
SDII	Simple Daily Intensity Index	t	Tonnes
SDSN	Sustainable Development Solutions Network	tDM	Tonnes Dry Matter
SEA	Southeast Asia	tril\$	Trillion dollars
SEAPs	Sustainable Energy Action Plans	T	Temperature or Transient
SED	Structured Expert Dialogue	T&D	Transmission and Distribution
SEM	Semi-Empirical Model	TCR	Transient Climate Response
SF₆	Sulphur hexafluoride	TCRE	Transient Climate Response to cumulative CO ₂ Emissions
SFM	Sustainable Forest Management		
SIDS	Small Island Developing States	TEAP	Technology and Economic Assessment Panel
SIFMA	Securities Industry and Financial Markets Association	TFE	Thematic Focus Element
SLCFs	Short-Lived Climate Forcers	TFP	Total Factor Productivity
SLCPs	Short-Lived Climate Pollutants	Tg	Teragrams
SLR	Sea Level Rise	TIB	Tibetan Plateau
SM	Supplementary Material	TNn	Coldest night-time temperature of the year
SMA	Soil Moisture Anomalies	TOD	Transit Oriented Development
SMHI	Swedish Meteorological and Hydrological Institute	TS	Technical Summary
SO₂	Sulphur dioxide	Tt	Teratonnes
SOLARIS HEPPA	SOLARIS High Energy Particle Precipitation in the Atmosphere	TTs	Transition Towns
SON	September, October, November	TXx	Hottest daytime temperature of the year
SO_x	Sulphur oxides	UCCRN	Urban Climate Change Research Network
SPAs	Shared climate Policy Assumptions	UHI	Urban Heat Islands
SPC	Secretariat of the Pacific Community	UITP	Union Internationale des Transports Publics (International Association of Public Transport)
SPEI	Standardized Precipitation Evapotranspiration Index	UKCP	United Kingdom Climate Projections
SPI	Standardised Precipitation Index	UN	United Nations
SPM	Summary for Policymakers	UN DESA	United Nations Department of Economic and Social Affairs
SR1.5	IPCC Special Report on Global Warming of 1.5°C	UNCBD	United Nations Convention on Biological Diversity
SRCCCL	IPCC Special Report on Climate Change and Land	UNDP	United Nations Development Programme
SRES	IPCC Special Report on Emissions Scenarios	UNEP	UN Environment

UNEP-WCMC	UNEP World Conservation Monitoring Centre	WGII	IPCC Working Group II
UNESCO	United Nations Educational, Scientific and Cultural Organization	WGIII	IPCC Working Group III
UNFCCC	United Nations Framework Convention on Climate Change	WHO	World Health Organization
UNGA	United Nations General Assembly	WIM	Warsaw International Mechanism for Loss and Damage
UNICEF	United Nations International Children's Emergency Fund	WIO	West Indian Ocean
UNISDR	United Nations Office for Disaster Risk Reduction	WITCH	World Induced Technical Change Hybrid Model
UN-OHRLS	Office of the High Representative for the Least Developed Countries, Landlocked Developing Countries and Small Island Developing States	WMGHGs	Well-Mixed Greenhouse Gases
UNRISD	United Nations Research Institute for Social Development	WMO	World Meteorological Organization
UNSCEAR	United Nations Scientific Committee on the Effects of Atomic Radiation	WNA	West North America
UNU	United Nations University	WRF	Weather Research and Forecasting
UNU-EHS	United Nations University – Institute for Environment and Human Security	WSA	West Coast South America
USD	United States Dollars	WSDI	Warm Spell Duration Index
UV	Ultraviolet	WTO	World Trade Organization
VISIT	Vegetation Integrative Simulator for Trace Gases	yr	Year
VKT	Vehicle Kilometres of Travel	ZEC	Zero Emissions Commitment
VOCs	Volatile Organic Compounds		
w/	With		
w/o	Without		
w.r.t.	With respect to		
W	Watts		
WAF	West Africa		
WAIS	West Antarctic Ice Sheet		
WAS	West Asia		
WBCSD	World Business Council for Sustainable Development		
WBGU	Wissenschaftlicher Beirat der Bundesregierung Globale Umweltveränderungen (German Advisory Council on Global Change)		
WBM	Water Balance Model		
WCED	World Commission on Environment and Development		
WCRP	World Climate Research Programme		
WEC	World Energy Council		
WEF	Water-Energy-Food or World Economic Forum		
WEM	World Energy Model		
WEO	World Energy Outlook		
WFP	World Food Programme		
WGI	IPCC Working Group I		

AIII

Annex III: Contributors to the IPCC Special Report on Global Warming of 1.5°C

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AIV

Annex IV: Expert Reviewers of the IPCC Special Report on Global Warming of 1.5°C

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IPCC, 2018: Annex IV: Expert Reviewers of the IPCC Special Report on Global Warming of 1.5°C. In: *Global Warming of 1.5°C. An IPCC Special Report on the impacts of global warming of 1.5°C above pre-industrial levels and related global greenhouse gas emission pathways, in the context of strengthening the global response to the threat of climate change, sustainable development, and efforts to eradicate poverty* [Masson-Delmotte, V., P. Zhai, H.-O. Pörtner, D. Roberts, J. Skea, P.R. Shukla, A. Pirani, W. Moufouma-Okia, C. Péan, R. Pidcock, S. Connors, J.B.R. Matthews, Y. Chen, X. Zhou, M.I. Gomis, E. Lonnoy, T. Maycock, M. Tignor, and T. Waterfield (eds.)]. In Press.

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Intact Forests in the United States: Proforestation Mitigates Climate Change and Serves the Greatest Good

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Climate change and loss of biodiversity are widely recognized as the foremost environmental challenges of our time. Forests annually sequester large quantities of atmospheric carbon dioxide (CO₂), and store carbon above and below ground for long periods of time. Intact forests—largely free from human intervention except primarily for trails and hazard removals—are the most carbon-dense and biodiverse terrestrial ecosystems, with additional benefits to society and the economy. Internationally, focus has been on preventing loss of tropical forests, yet U.S. temperate and boreal forests remove sufficient atmospheric CO₂ to reduce national annual *net* emissions by 11%. U.S. forests have the potential for much more rapid atmospheric CO₂ removal rates and biological carbon sequestration by intact and/or older forests. The recent *1.5 Degree Warming Report* by the Intergovernmental Panel on Climate Change identifies *reforestation* and *afforestation* as important strategies to increase negative emissions, but they face significant challenges: afforestation requires an enormous amount of additional land, and neither strategy can remove sufficient carbon by growing young trees during the critical next decade(s). In contrast, growing existing forests intact to their ecological potential—termed *proforestation*—is a more effective, immediate, and low-cost approach that could be mobilized across suitable forests of all types. Proforestation serves the greatest public good by maximizing co-benefits such as nature-based biological carbon sequestration and unparalleled ecosystem services such as biodiversity enhancement, water and air quality, flood and erosion control, public health benefits, low impact recreation, and scenic beauty.

Keywords: biodiversity crisis, Pinchot, afforestation, reforestation, forest ecosystem, biological carbon sequestration, old-growth forest, second-growth forest

INTRODUCTION

Life on Earth as we know it faces unprecedented, intensifying, and urgent imperatives. The two most urgent challenges are (1) mitigating and adapting to climate change (Intergovernmental Panel on Climate Change, 2013, 2014, 2018), and (2) preventing the loss of biodiversity (Wilson, 2016; IPBES, 2019). These are three of the Sustainable Development Goals, Climate, Life on Land and Life under Water (Division for Sustainable Development Goals, 2015), and significant international resources are being expended to address these crises and limit

negative impacts on economies, societies and biodiverse natural communities. The recent *1.5 Degree Warming Report* of the Intergovernmental Panel on Climate Change (2018) was dire and direct, stating the need for “rapid, far-reaching and unprecedented changes in all aspects of society.” We find that growing additional existing forests as intact ecosystems, termed *proforestation*, is a low-cost approach for immediately increasing atmospheric carbon sequestration to achieve a stable atmospheric carbon dioxide concentration that reduces climate risk. Proforestation also provides long-term benefits for biodiversity, scientific inquiry, climate resilience, and human benefits. This approach could be mobilized across all forest types.

Forests are essential for carbon dioxide removal (CDR), and the CDR rate needs to increase rapidly to remain within the 1.5 or 2.0°C range (Intergovernmental Panel on Climate Change, 2018) specified by the Paris Climate Agreement (2015). Growing existing forests to their biological carbon sequestration potential optimizes CDR while limiting climate change and protecting biodiversity, air, land, and water. Natural forests are by far the most effective (Lewis et al., 2019). Technologies for direct CDR from the atmosphere, and bioenergy with carbon capture and storage (BECCS), are far from being technologically ready or economically viable (Anderson and Peters, 2016). Furthermore, the land area required to supply BECCS power plants with tree plantations is 7.7 million km², or approximately the size of Australia (Intergovernmental Panel on Climate Change, 2018). Managed plantations that are harvested periodically store far less carbon because trees are maintained at a young age and size (Harmon et al., 1990; Sterman et al., 2018). Furthermore, plantations are often monocultures, and sequester less carbon more slowly than intact forests with greater tree species diversity and higher rates of biological carbon sequestration (Liu et al., 2018). Recent research in the tropics shows that natural forests hold 40 times more carbon than plantations (Lewis et al., 2019).

Alternative forest-based CDR methods include *afforestation* (planting new forests) and *reforestation* (replacing forests on deforested or recently harvested lands). Afforestation and reforestation can contribute to CDR, but newly planted forests require many decades to a century before they sequester carbon dioxide in substantial quantities. A recent National Academy study titled *Negative Emissions Technologies and Reliable Sequestration: A Research Agenda* discusses afforestation and reforestation and finds their contribution to be modest (National Academies of Sciences, 2019). The study also examines changes in conventional forest management, but neglects proforestation as a strategy for increasing carbon sequestration. Furthermore, afforestation to meet climate goals requires an estimated 10 million km²—an area slightly larger than Canada (Intergovernmental Panel on Climate Change, 2018). The massive land areas required for afforestation and BECCS (noted above) compete with food production, urban space and other uses (Searchinger et al., 2009; Sterman et al., 2018). More importantly, neither of these two practices is as effective quantitatively as proforestation in the next several decades when it is needed most. For example, Law et al. (2018) reported that extending harvest cycles and reducing cutting on public lands had a larger effect than either afforestation

or reforestation on increasing carbon stored in forests in the Northwest United States. In other regions such as New England (discussed below), longer harvest cycles and proforestation are likely to be even more effective. Our assessment on the climate and biodiversity value of natural forests and proforestation aligns directly with a recent report that pinpointed “stable forests” – those not already significantly disturbed or at significant risk – as playing an outsized role as a climate solution due to their carbon sequestration and storage capabilities (Funk et al., 2019).

Globally, terrestrial ecosystems currently remove an amount of atmospheric carbon equal to one-third of what humans emit from burning fossil fuels, which is about 9.4 GtC/y (10⁹ metric tons carbon per year). Forests are responsible for the largest share of the removal. Land use changes, i.e., conversion of forest to agriculture, urban centers and transportation corridors, emit ~1.3 GtC/y (Le Quéré et al., 2018). However, forests’ potential carbon sequestration and additional ecosystem services, such as high biodiversity unique to intact older forests, are also being degraded significantly by current management practices (Foley et al., 2005; Watson et al., 2018). Houghton and Nassikas (2018) estimated that the “current gross carbon sink in forests recovering from harvests and abandoned agriculture to be –4.4 GtC/y, globally.” This is approximately the current gap between anthropogenic emissions and biological carbon and ocean sequestration rates by natural systems. If deforestation were halted, and secondary forests were allowed to continue growing, they would sequester –120 GtC between 2016 and 2100 or ~12 years of current global fossil carbon emissions (Houghton and Nassikas, 2018). Northeast secondary forests have the potential to increase biological carbon sequestration between 2.3 and 4.2-fold (Keeton et al., 2011).

Existing proposals for “Natural Climate Solutions” do not consider explicitly the potential of proforestation (Griscom et al., 2017; Fargione et al., 2018). However, based on a growing body of scientific research, we conclude that protecting and stewarding intact diverse forests and practicing proforestation as a purposeful public policy on a large scale is a highly effective strategy for mitigating the dual crises in climate and biodiversity and ultimately serving the “greatest good” in the United States and the rest of the world. **Table 1** summarizes some of the key literature supporting this point.

A SMALL FRACTION OF U.S. FORESTS IS MANAGED TO REMAIN INTACT

Today, <20% of the world’s forests remain intact (i.e., largely free from logging and other forms of extraction and development). Intact forests are largely tropical forests or boreal forests in Canada and Russia (Watson et al., 2018). In the U.S.—a global pioneer in national parks and wildlife preserves—the percentage of intact forest in the contiguous 48 states is only an estimated 6–7% of total forest area (Oswalt et al., 2014), with a higher proportion in the West and a lower proportion in the East. Setting aside a large portion of U.S. forest in Inventoried Roadless Areas (IRAs) was groundbreaking yet only represents 7% of total forest area in the lower 48 states—and, ironically,

TABLE 1 | Comparison of climate and biodiversity benefits of *intact* (either old-growth forest or younger forest managed as Gap 1 or Gap 2, and thus protected from logging and other resource extraction) and traditionally *managed* forests for multiple forest types in the United States.

	Location	Forest type	Forest condition with greater value	References
ECOSYSTEM CHARACTERISTICS				
Density of large trees (>60 cm DBH)	Eastern US	mid-Atlantic oak-hickory forests, northern hemlock-hardwood forests, and boreal spruce-fir forests	Intact (81% greater)	Miller et al., 2016
Proportion of old forest	Eastern US	Same as above	Intact	Miller et al., 2016
Basal area of dead standing trees	Eastern US	Same as above	Intact	Miller et al., 2016
Coarse woody debris volume	Eastern US	Same as above	Intact (135% greater)	Miller et al., 2016
Carbon storage	Pacific Northwest US	Douglas fir and western hemlock;	Intact (75–138% greater)	Harmon et al., 1990
Carbon storage	Northeastern US	Northern hardwood conifer	Intact (39–118% greater)	Nunery and Keeton, 2010
Forest fire burn severity	Western US	Pine and mixed conifer forests	Managed (two SEs greater)	Bradley et al., 2016
BIODIVERSITY				
Tree species richness	Eastern US	mid-Atlantic oak-hickory forests, northern hemlock-hardwood forests, and boreal spruce-fir forests	Intact	Miller et al., 2018
Proportion rare tree species	Eastern US	Same as above	Intact	Miller et al., 2018
Bird species richness and abundance	Northeastern Minnesota	Hemi-boreal	Intact (12–20% greater)	Zlonis and Niemi, 2014
Trunk bryophyte and lichen species richness	Northwestern Montana	Grand-fir	Intact (33% greater)	Lesica et al., 1991
Salamander density	Ozark Mountains, Missouri	Oak-hickory	Intact (395–9,500% greater)	Herbeck and Larsen, 1999
Probability of occurrence of invasive plant species	Eastern US	Deciduous and mixed forest	managed	Riitters et al., 2018

Intact forests range in size and previous disturbance history but they are not under active management and have been allowed to continue growing according to the procedures described for proforestation.

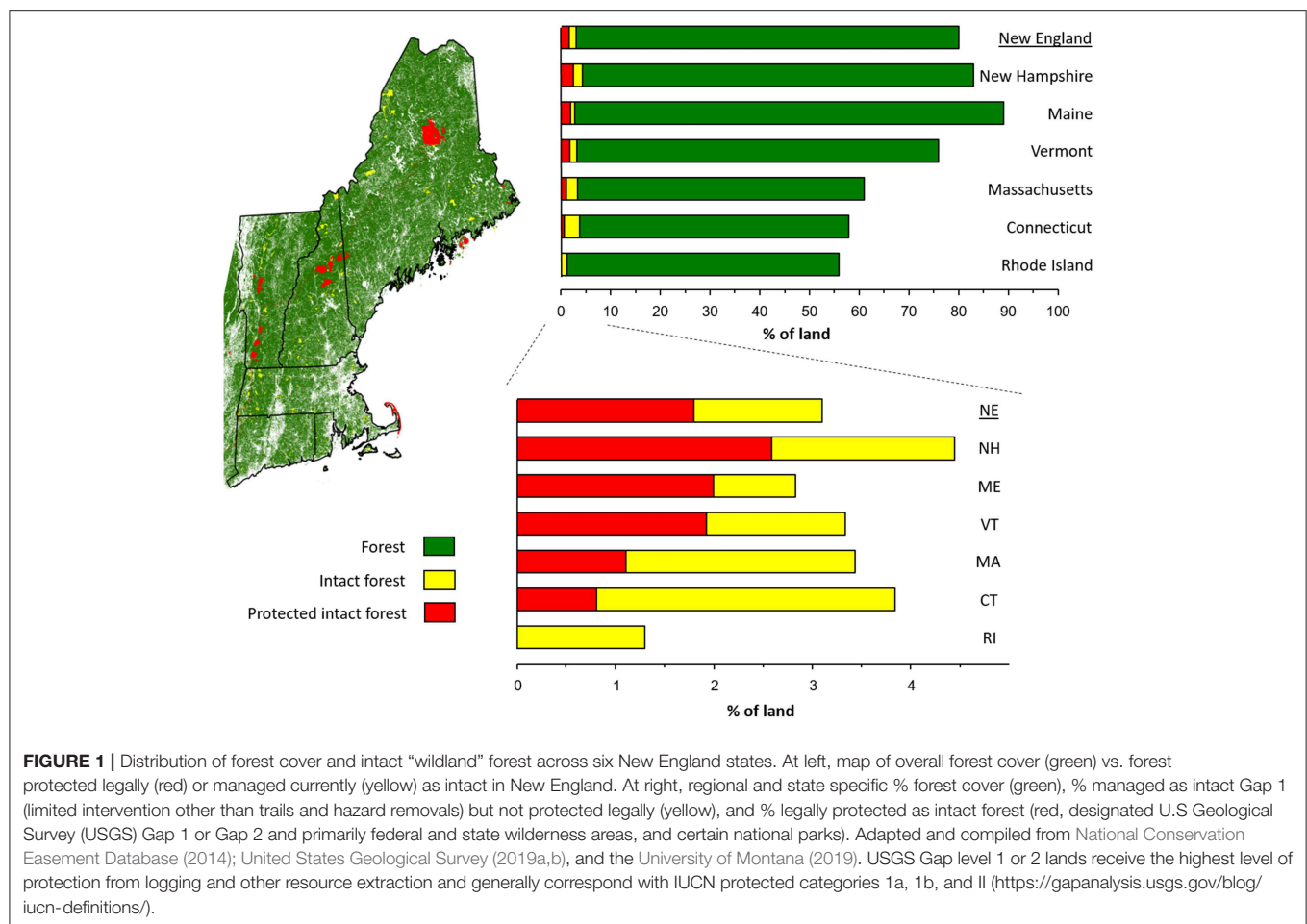
management of some IRAs allows timber harvest and road building (Williams, 2000), a scenario happening currently in the Tongass National Forest in Alaska (Koberstein and Applegate, 2018). These scant percentages worldwide and particularly in the U.S. are insufficient to address pressing national and global issues such as rising CO₂ levels, flooding, and biodiversity loss, as well as provide suitable locations for recreation and associated public health benefits (Cordell, 2012; Watson et al., 2018). In heavily populated and heavily forested sub-regions in the Eastern U.S., such as New England, the total area dedicated as intact (i.e., primary management is for trails and hazard removals) is even more scarce, comprising only ~3% of land area. Just 2% of the region is legally protected from logging and other resource extraction (Figure 1). A large portion of forest managed currently as intact or “reserved forest” – and thus functioning as “stable forest” (Funk et al., 2019) – is designated solely by administrative regulations that can be altered at any time.

Intact forests in the U.S. include federal wilderness areas and national parks, some state parks, and some privately-owned holdings and conservation trust lands. Recent studies reveal that intact forests in national parks tend to be older and have larger trees than nearby forests that are not protected from logging (Miller et al., 2016; Table 1). Scaling up protection of intact forests and designating and significantly expanding reserved forest areas are public policy imperatives that are compatible with public access and with the country's use

of forest products. Identifying suitable forest as intact (for carbon sequestration, native biodiversity, ecosystem function, etc.) can spawn new jobs and industries in forest monitoring, tourism and recreation, as well as create more viable local economies based on wood reuse and recycling. Public lands with significant biodiversity and proforestation potential also provide wildlife corridors for climate migration and resilience for many species.

PROFORESTATION INCREASES BIOLOGICAL CARBON SEQUESTRATION AND LONG-TERM STORAGE IN U.S. FORESTS

Net forest carbon reflects the dynamic between gains and losses. Carbon is lost from forests in several ways: damage from natural disturbances including insects and pathogens (“pests”), fire, drought and wind; forest conversion to development or other non-forest land; and forest harvest/management. Together, fires, drought, wind, and pests account for ~12% of the carbon lost in the U.S.; forest conversion accounts for ~3% of carbon loss; and forest harvesting accounts for 85% of the carbon lost from forests each year (Harris et al., 2016). Forests in the Southern US have the highest percentage of carbon lost to timber harvest (92%) whereas the Western US is notably lower (66%) because of the



greater contribution of fires to carbon removal. The Northern U.S. is roughly equivalent to the national average at 86% (Harris et al., 2016).

Proforestation produces natural forests as maximal carbon sinks of diverse species (while supporting and accruing additional benefits of intact forests) and can reduce significantly and immediately the amount of forest carbon lost to non-essential management. Because existing trees are already growing, storing carbon, and sequestering more carbon more rapidly than newly planted and young trees (Harmon et al., 1990; Stephenson et al., 2014; Law et al., 2018; Leverett and Moomaw, in preparation), proforestation is a near-term approach to sequestering additional atmospheric carbon: a significant increase in “negative emissions” is urgently needed to meet temperature limitation goals.

The carbon significance of proforestation is demonstrated in multiple ways in larger trees and older forests. For example, a study of 48 undisturbed primary or mature secondary forest plots worldwide found, on average, that the largest 1% of trees [considering all stems ≥ 1 cm in diameter at breast height (DBH)] accounted for half of above ground living biomass (The largest 1% accounted for $\sim 30\%$ of the biomass in U.S. forests due to larger average size and fewer stems compared to the tropics) (Lutz

et al., 2018). Each year a single tree that is 100 cm in diameter adds the equivalent biomass of an entire 10–20 cm diameter tree, further underscoring the role of large trees (Stephenson et al., 2014). Intact forests also may sequester half or more of their carbon as organic soil carbon or in standing and fallen trees that eventually decay and add to soil carbon (Keith et al., 2009). Some older forests continue to sequester additional soil organic carbon (Zhou et al., 2006) and older forests bind soil organic matter more tightly than younger ones (Lacroix et al., 2016).

If current management practices continue, the world’s forests will only achieve half of their biological carbon sequestration potential (Erb et al., 2018); intensifying current management practices will only decrease living biomass carbon and increase soil carbon loss. Forests in temperate zones such as in the Eastern U.S. have a particularly high untapped capacity for carbon storage and sequestration because of high growth and low decay rates (Keith et al., 2009) and because of recent recovery from an extensive history of timber harvesting and land conversion for agriculture in the 18th, 19th, and early 20th centuries (Pan et al., 2011; Duveneck and Thompson, 2019). In New England, median forest age is about 75 years of age (United States Forest Service, 2019), which is only about 25–35% of the lifespan of many of the common tree species in these

forests (Thompson et al., 2011). Much of Maine's forests have been harvested continuously for 200 years and have a carbon density less than one-third of the forests of Southern Vermont and New Hampshire, Northwestern Connecticut and Western Massachusetts—a region that has not been significantly harvested over the past 75–150 years (National Council for Air Stream Improvement, 2019). Western Massachusetts in particular has a significant portion classified as Tier 1 matrix forest, defined as “large contiguous areas whose size and natural condition allow for the maintenance of ecological processes” (Databasin, 2019). However, forests managed as intact do not need to be large or old in absolute terms to have ecological value: disturbances create gaps and young habitats, and the official policy of the Commonwealth of Massachusetts Department of Environmental Management (now Department of Conservation and Recreation) considers an old-growth forest of at least 2 hectares ecologically significant (Department of Environmental Management, 1999).

As shown in **Table 1**, ecosystem services accrue as forests age for centuries. Far from plateauing in terms of carbon sequestration (or added wood) at a relatively young age as was long believed, older forests (e.g., >200 years of age without intervention) contain a variety of habitats, typically continue to sequester additional carbon for many decades or even centuries, and sequester significantly more carbon than younger and managed stands (Luyssaert et al., 2008; Askins, 2014; McGarvey et al., 2015; Keeton, 2018). A recent paper affirmed that letting forests grow is an effective way to sequester carbon—but unlike previous studies it suggested that sequestration is highest in “young” forests (Pugh et al., 2019). This conclusion is problematic for several reasons. One confounding factor is that older forests in the tropics were compared to young forests in temperate and boreal areas; temperate forests in particular have the highest CO₂ removal rates and overall biological carbon sequestration (Keith et al., 2009) but this high rate is not limited to young temperate and boreal forests. The age when sequestration rates decrease is not known, and Pugh et al. defined “young” as up to 140 years. As noted above, Keeton et al. (2011) estimate that secondary forests in the Northeast have the potential to increase their biological carbon sequestration several-fold. More field work is needed across age ranges, species and within biomes, but the inescapable conclusion is that growing forests is beneficial to the climate and maintaining intact forest has additional benefits (**Table 1**). We conclude that proforestation has the potential to provide rapid, additional carbon sequestration to reduce *net* emissions in the U.S. by much more than the 11% that forests provide currently (United States Environmental Protection Agency, 2019). A recent report on natural climate solutions determined that negative emissions could be increased from 11 to 21% even without including proforestation (Fargione et al., 2018). Quantified estimates of increased forest sequestration and ecosystem services were based on re-establishing forests where possible and lengthening rotation times on private land; they explicitly did not account for proforestation potential on public land.

Although biological carbon storage in managed stands, regardless of the silvicultural prescription, is generally lower than in unmanaged intact forests (Harmon et al., 1990; Ford and

Keeton, 2017)—even after the carbon stored in wood products is included in the calculation—stands managed with reduced harvest frequency and increased structural retention sequester more carbon than more intensively managed stands (Nunery and Keeton, 2010; Law et al., 2018). Such an approach for production forests, or “working” forests—balancing resource extraction with biological carbon sequestration—is often termed “managing for net carbon” or “managing for climate change” and an approach that should be promoted alongside dedicating significant areas to intact ecosystems. Oliver et al. (2014) acknowledge a balance between intact and managed forest and suggest that long term storage in “efficient” wood products like wood building materials (with the potential for less carbon emissions compared to steel or concrete, termed the “avoidance pathway”) can offer a significant carbon benefit. To achieve this, some questionable assumptions are that 70% of the harvested wood is merchantable and stored in a lasting product, all unmerchantable wood is removed and used, harvesting occurs at optimum intervals (100 years) and carbon sequestration tapers off significantly after 100 years. Forestry models underestimate the carbon content of older, larger trees, and it is increasingly clear that trees can continue to remove atmospheric carbon at increasing rates for many decades beyond 100 years (Robert T. Leverett, pers. comm. Stephenson et al., 2014; Lutz et al., 2018; Leverett et al., under review). Because inefficient logging practices result in substantial instant carbon release to the atmosphere, and only a small fraction of wood becomes a lasting product, increasing market forces and investments toward wood buildings that have relatively short lifetimes could increase forest extraction rates significantly and become unsustainable (Oliver et al., 2014).

HABITAT PROTECTION, BIODIVERSITY AND SCIENTIFIC VALUE OF PROFORESTATION

Large trees and intact, older forests are not only effective and cost-effective natural reservoirs of carbon storage, they also provide essential habitat that is often missing from younger, managed forests (Askins, 2014). For example, intact forests in Eastern U.S. national parks have greater tree diversity, live and dead standing basal area, and coarse woody debris, than forests that are managed for timber (Miller et al., 2016, 2018; **Table 1**). The density of cavities in older trees and the spatial and structural heterogeneity of the forest increases with stand age (Ranius et al., 2009; Larson et al., 2014), and large canopy gaps develop as a result of mortality of large trees, which result in dense patches of regeneration (Askins, 2014). These complex structures and habitat features support a greater diversity of lichens and bryophytes (Lesica et al., 1991), a greater density and diversity of salamanders (Petranka et al., 1993; Herbeck and Larsen, 1999), and a greater diversity and abundance of birds in old, intact forests than in nearby managed forests (Askins, 2014; Zlonis and Niemi, 2014; **Table 1**). Forest bird guilds also benefit from small intact forests in urban landscapes relative to unprotected matrix forests (Goodwin and Shriver, 2014). Several bird species

in the U.S. that are globally threatened—including the wood thrush, cerulean warbler, marbled murrelet, and spotted owl are, in part, dependent on intact, older forests with large trees (International Union for Conservation of Nature, 2019). Two species that are extinct today—Bachman's warbler and Ivory-billed woodpecker—likely suffered from a loss of habitat features associated with old forests (Askins, 2014).

Today, forest managers often justify management to maintain heterogeneity of age structures to enhance wildlife habitat and maintain “forest health” (Alverson et al., 1994). However, early successional forest species (e.g., chestnut-sided warbler and New England cottontail) that are common targets for forest management may be less dependent on forest management than is commonly believed (cf. Zlonis and Niemi, 2014; Buffum et al., 2015). Management also results in undesirable consequences such as soil erosion, introduction of invasive and non-native species (McDonald et al., 2008; Riitters et al., 2018), loss of carbon—including soil carbon (Lacroix et al., 2016), increased densities of forest ungulates such as white-tailed deer (Whitney, 1990)—a species that can limit forest regeneration (Waller, 2014)—and a loss of a sense of wildness (e.g., Thoreau, 1862).

Forest health is a term often defined by a particular set of forestry values (e.g., tree regeneration levels, stocking, tree growth rates, commercial value of specific species) and a goal of eliminating forest pests. Although appropriate in a commercial forestry context, these values should not be conflated with the ability of intact natural forests to continue to function and even thrive indefinitely and provide a diversity of habitats on their own (e.g., Zlonis and Niemi, 2014). Natural forests, regardless of their initial state, naturally develop diverse structures as they age and require from us only the time and space to self-organize (e.g., Larson et al., 2014; Miller et al., 2016).

Intact forests provide irreplaceable scientific value. In addition to a biodiverse habitat an intact forest provides an area governed by natural ecological processes that serve as important scientific controls against which to compare the effects of human activities and management practices (Boyce, 1998). Areas without resource extraction (i.e., timber harvesting, hunting), pest removal, or fire suppression allow for a full range of natural ecological processes (fire, herbivory, natural forest development) to be expressed (Boyce, 1998). Only if we have sufficient natural areas can we hope to understand the effects of human activities on the rest of our forests. Additional research and monitoring projects that compare ecological attributes between intact and managed forests at a range of spatial scales will also help determine how effective protected intact forests can be at conserving a range of biota, and where additional protected areas may need to be established (e.g., Goodwin and Shriver, 2014; Jenkins et al., 2015).

PROFORESTATION AND FOREST FIRES

Given the increase in forest area burned in the United States over the past 30 years (National Interagency Fire Center, 2019), it is important to address the relationship between forest management and forest fires. There is a widely held perception

that the severity and size of recent fires are directly related to the fuels that have accumulated in the understory due to a lack of forest management to reduce these fuels (i.e., pulping, masticating, thinning, raking, and prescribed burning; Reinhardt et al., 2008; Bradley et al., 2016). However, some evidence suggests that proforestation should actually *reduce* fire risk and there are at least three important factors to consider: first, fire is an integral part of forest dynamics in the Western U.S.; second, wildfire occurrence, size, and area burned are generally not preventable even with fuel removal treatments (Reinhardt et al., 2008); and third, the area burned is actually far less today than in the first half of the twentieth century when timber harvesting was more intensive and fires were not actively suppressed (Williams, 1989; National Interagency Fire Center, 2019). Interestingly, in the past 30 years, intact forests in the Western U.S. burned at significantly *lower* intensities than did managed forests (Thompson et al., 2007; Bradley et al., 2016; **Table 1**). Increased potential fuel in intact forests appear to be offset by drier conditions, increased windspeeds, smaller trees, and residual and more combustible fuels inherent in managed areas (Reinhardt et al., 2008; Bradley et al., 2016). Rather than fighting wildfires wherever they occur, the most effective strategy is limiting development in fire-prone areas, creating and defending zones around existing development (the wildland-urban interface), and establishing codes for fire-resistant construction (Cohen, 1999; Reinhardt et al., 2008).

PROFORESTATION AND ECOSYSTEM SERVICES: SERVING THE GREATEST GOOD

In 1905 Gifford Pinchot, Chief of the U.S. Forest Service, summarized his approach to the nation's forests when he wrote “...where conflicting interests must be reconciled, the question will always be decided from the standpoint of the greatest good of the greatest number in the long run.” This ethos continues to define the management approach of the U.S. Forest Service from its inception to the present day. Remarkably, however, even in 2018 the five major priorities of the Forest Service do not mention biodiversity, carbon storage, or climate change as major aspects of its work (United States Forest Service, 2018).

Today, the needs of the nation have changed: emerging forest science and the carbon and biodiversity benefits of proforestation demand a focus on growing intact natural public and private forests, including local parks and forest reserves (Jenkins et al., 2015). There is also a growing need across the country, and particularly within reach of highly populated areas, for additional local parks and protected forest reserves that serve and provide the public with solitude, respite, and wild experiences (e.g., Thoreau, 1862). Detailed analysis of over one thousand public comments regarding management of Hoosier National Forest, a public forest near population centers in several states, revealed a strong belief that wilderness contributes to a sense of well-being. Responses with the highest frequency reflected an interest in preservation and protection of forests and wildlife, a recognition of the benefits to human physical and mental health, a sense

of ethical responsibility, opposition to damage and destruction, monetary concerns, and a preponderance of sadness, fear and distress over forest loss (Vining and Tyler, 1999).

Quantifiable public health benefits of forests and green spaces continue to emerge, and benefits are highest in populations with chronic and difficult-to-treat conditions like anxiety, depression, pain and post-traumatic stress disorder (Karjalainen et al., 2010; Frumkin et al., 2017; Hansen et al., 2017; Oh et al., 2017). In the United Kingdom “growing forests for health” is the motto of the National Health Service Forest (2019) and there is a recognized need for evidence-based analysis of human health co-benefits alongside nature-based ecosystem services (Frumkin et al., 2017).

POLICY RECOMMENDATIONS

To date, the simplicity of the idea of proforestation has perhaps been stymied by inaccurate or non-existent terminology to describe it. Despite a number of non-binding international forest agreements (United Nations Conference on Environment Development, 1992; United Nations Forum on Forests, 2008; Forest Declaration, 2014) and responsibilities by a major UN organization [Food and Agriculture Organization (FAO)], current climate policies lack science-based definitions that distinguish forest condition—including the major differences between young and old forests across a range of ecosystem services. Lewis et al. (2019) further note that broad definitions and confused terminology have an unfortunate result that policymakers and their advisers mislead the public (Lewis et al., 2019). Most discussions concerning forest loss and forest protection are in terms of percentage of land area that has tree canopy cover (Food and Agriculture Organization, 2019). This lack of specificity significantly hampers efforts to evaluate and protect intact forests, to quantify their value, and to dedicate existing forests as intact forests for the future. For example, the UN Framework Convention on Climate Change and the FAO consider and group tree plantations, production forests, and mature intact forests equally under the general term “forest” (Mackey et al., 2015). In addition, “forest conservation” simply means maintaining “forest cover” and does not address age, species richness or distribution—or the degree that a forest ecosystem is intact and functioning (Mackey et al., 2015). The erroneous assumption is that all forests are equivalently beneficial for a range of ecosystem services—a conclusion that is quantitatively inaccurate in terms of biological carbon sequestration and biodiversity as well as many other ecosystem services.

Practicing proforestation should be emphasized on suitable public lands as is now done in U.S. National Parks and Monuments. Private forest land owners might be compensated to practice proforestation, for sequestering carbon and providing associated co-benefits by letting their forests continue to grow. At this time, we lack national policies that quantify and truly maximize benefits across the landscape. At a regional scale, however, some conservation visions do explicitly recognize and

promote the multiple values and services associated with forest reserves or wildlands (e.g., Foster et al., 2010) and climate offset programs can be used explicitly to support proforestation. For example, a recent project by the Nature Conservancy protected 2,185 hectares (5,400 acres) in Vermont as wildland and is expected to yield ~\$2 M over 10 years for assuring long-term biological carbon storage (Nature Conservancy, 2019). Burnt Mountain is now protected by a “forever wild” easement and part of a 4,452 hectare (11,000 acre) preserve. More public education and similar incentives are needed.

CONCLUSIONS

To meet any proposed climate goals of the Paris Climate Agreement (1.5, 2.0° C, targets for reduced emissions) it is essential to simultaneously *reduce greenhouse gas emissions from all sources* including fossil fuels, bioenergy, and land use change, and *increase CDR* by forests, wetlands and soils. Concentrations of these gases are now so high that reducing emissions alone is insufficient to meet these goals. Speculation that untested technologies such as BECCS can achieve the goal while allowing us to continue to emit more carbon has been described as a “moral hazard” (Anderson and Peters, 2016). Furthermore, BECCS is not feasible within the needed timeframe and CDR is urgent. Globally, existing forests only store approximately half of their potential due to past and present management (Erb et al., 2018), and many existing forests are capable of immediate and even more extensive growth for many decades (Lutz et al., 2018). During the timeframe while seedlings planted for afforestation and reforestation are growing (yet will never achieve the carbon density of an intact forest), proforestation is a safe, highly effective, immediate natural solution that does not rely on uncertain discounted future benefits inherent in other options.

Taken together, proforestation is a rapid and essential strategy for achieving climate and biodiversity goals and for serving the greatest good. Stakeholders and policy makers need to recognize that the way to maximize carbon storage and sequestration is to grow intact forest ecosystems where possible. Certainly, all forests have beneficial attributes, and the management focus of some forests is providing wood products that we all use. But until we acknowledge and quantify differences in forest status (Foster et al., 2010), we will be unable to develop policies (and educate landowners, donors, and the public) to support urgent forest-based benefits in the most effective, locally appropriate and cost-effective manner. A differentiation between production forests and natural forest ecosystems would garner public support for a forest industry with higher value products and a renewed focus on reducing natural resource use—and for recycling paper and wood. It could also spur long-overdue local partnerships between farms and forests—responsible regional composting keeps jobs and resources within local communities while improving soil health and increasing soil carbon (Brown and Cotton, 2011). The forest industry as a whole can benefit from proforestation-based jobs that focus on scientific data collection, public education, public health and a full range of ecosystem services.

In sum, proforestation provides the most effective solution to dual global crises—climate change and biodiversity loss. It is the only practical, rapid, economical, and effective means for atmospheric CDR among the multiple options that have been proposed because it removes more atmospheric carbon dioxide in the immediate future and continues to sequester it long-term. Proforestation will increase the diversity of many groups of organisms and provide numerous additional and important ecosystem services (Lutz et al., 2018). While multiple strategies will be needed to address global environmental crises, proforestation is a very low-cost option for increasing carbon sequestration that does not require additional land beyond what is already forested and provides new forest related jobs and opportunities along with a wide array of quantifiable ecosystem services, including human health.

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Valuing the Resilience Provided by Solar and Battery Energy Storage Systems

Placing a value on the benefits provided by solar with storage during grid outages can significantly impact project economics and system design.

Interest is increasing in installing solar photovoltaic (PV) systems combined with battery energy storage to provide backup power during electric grid outages; however, building owners and investors are often unsure how to assign value to the lost power anticipated during an outage. As a result, the resilience benefit that a PV system with storage could provide is typically not accounted for when investigating the cost-effectiveness of a potential project.

This paper explores the impact of resilience on the economics of PV and energy storage systems for commercial buildings. The analysis illustrates that accounting for the cost of electric grid power outages can change the breakeven point for PV and storage system investment. In other words, valuing resilience can make PV and energy storage systems economical in cases when they would not be otherwise. In cases where a PV and storage system is already economical, valuing resiliency can increase the size of the cost-optimal PV and storage system design. As storage costs decrease, and as outages occur more frequently, PV and storage are likely to play a larger role in building design and management considerations.

What Are Resilient Power Systems?

As severe weather events such as hurricanes and heat waves become common, interest is increasing in resilient electric power systems. For a power system to be resilient, it must be capable of islanding and operating independently from the grid during outages. Installed with additional hardware—including transfer switches, critical load panels, and appropriate controls—these systems can act as self-sufficient microgrids, generating energy and powering critical loads until utility services are restored. Recent natural disasters such as Hurricanes Harvey, Irma, and Maria have reinforced the necessity of reliable power for essential services (such as air conditioning, medical and pharmaceutical needs, and water pumps) and to keep critical businesses operating (such as gas stations and grocery stores).

Solar + Storage Offers Benefits Compared to Diesel

Historically, resilient electric power systems have been powered by diesel generators and other forms of fossil-fueled generation. Recent experiences, however, have highlighted some risks of relying on diesel as the only backup power option.

During a sustained grid outage, diesel supplies can run out. This is particularly true in emergency situations when access to refueling might become strained or impossible. Flooding, downed trees, and damage to roadways might prevent the delivery of fuel to locations where it is needed. In the case of Hurricanes Irma and Maria, for example, resupplying fuel to the Caribbean islands can take days to weeks. Also, there are competing uses for limited supplies of diesel fuel during disasters because fuel is used for transportation too.

Aside from periodic exercises and maintenance, most diesel generators lie idle until an outage occurs. If not properly maintained, they can fail when called upon to support full building loads or operate for extended periods. In the case of widespread outages in the wake of Hurricane Maria, one reporter described the situation in Puerto Rico as “an epidemic of broken generators” (Alvarez 2017).

Unlike traditional generators, PV and battery energy storage systems can operate in grid-connected mode and provide value throughout the year through regular monthly electric bill savings to system owners. In some locations, there is also the potential to generate additional revenue by providing valuable grid services such as frequency regulation or by participating in utility programs such as demand response. Because the systems are used regularly, it is likely they will be operational when called upon in an emergency. Further, although generators require regular maintenance and a constant fuel supply to continue functioning, PV and battery energy storage could provide power for an extended period, assuming there is enough solar resource to continue charging the batteries.

Diesel generators are often viewed as the default solution for providing resilient power, but they might not always be the most reliable or cost-effective solution. Reliance on traditional fuel reduces an energy system's resilience because a disruption or contamination in the fuel supply can cause vulnerabilities. Using solar power to charge on-site energy storage offers unique benefits that traditional diesel-fueled backup power systems cannot. As a result, solar technology combined with energy storage is increasingly being implemented in resilient power system designs.

The Challenge of Valuing Resilience

Unfortunately, although the benefit of having a resilient power system is clear when the electric grid goes down, putting a monetary value on additional resilience investments can be difficult. Each individual business or service provider might have widely varying values of resilience.

Determining the expected utility bill savings and potential for revenue generation associated with an investment in a PV and battery energy storage system can be relatively straightforward; however, assigning a value to the improved resilience associated with a PV and storage system is much more challenging. When solar and energy storage technologies are configured to provide backup power, they create value by allowing businesses to stay open or residents to shelter in place. When powering critical facilities such as hospitals and emergency shelters, resilient power systems might even prevent losses of life.

The study detailed in this paper values resilience in terms of the avoided cost of a grid outage. Essentially, the expected cost of the loss of business or the liability incurred because of the lack of power is used as a proxy for the value of resilience. This study uses values from a compilation of 30 utility customer surveys designed to approximate the cost of outages for various customer types (Sullivan, Schellenberg, and Blundell 2015).^{1,2}

With the costs of solar and battery energy storage technologies declining, increasing numbers of developers and building owners are exploring PV and storage as viable options for augmenting or even replacing traditional standby generators.

Method: Determining the Effect of Valuing Resilience on System Design

To quantify the effect of valuing resilience on PV and battery energy storage system design, researchers at the U.S. Department of Energy National Renewable Energy Laboratory (NREL) incorporated the avoided cost of a grid outage into the economics of determining cost-optimal system sizing for buildings in Anaheim, California. For each of the building types analyzed, two scenarios were explored: one that places no value on resilience and one that values resilience in terms of dollars lost per hour of outage.¹

For each scenario, a solar and energy storage system is designed to maximize economic benefit during an assumed system lifetime of 20 years. The lifetime economic benefit is measured in terms of the net present value (NPV) of the system, which is the net difference between the benefits and the costs of the project, in today's dollars. The project benefits include the bill savings delivered by the PV and storage systems during normal grid-connected operation as well as the additional benefit of surviving a grid outage.³ The project costs include the capital costs of installing PV and storage, system operating and maintenance expenses, and the cost of any outage period not survived.

The study demonstrates that even though a PV and storage system might not appear to be economical under traditional cost-benefit calculations, placing a value on the losses incurred from grid disruptions can make a PV and storage system a fiscally sound investment.

A project with a negative NPV indicates that it would cost more to install and maintain the system than the savings realized throughout time. A system with a positive NPV indicates that it would be less expensive to build and operate the system than to continue normal operations without it.

Systems costs, benefits, and optimal system sizes for each customer scenario were determined by balancing the cost of the system, the cost of electricity from the utility, and the cost of outages using NREL's modeling program Renewable Energy Optimization (REopt).⁴ For scenarios in which resilience is not

1. The outage costs in NREL's study use the "Medium and Large C&I" values from Table ES-1 in Sullivan, Schellenberg, and Blundell (2015).

2. The outage cost values from Sullivan, Schellenberg, and Blundell (2015) are for shorter duration outages, less than 24 hours. Longer duration outages, such as those occurring in disaster scenarios, would be expected to have much higher outage costs and thus higher values of resilience.

3. For this study, critical load is assumed to be 50% of typical building electrical load based on representative load profiles. Actual critical loads vary widely depending on the type of facilities and which services are deemed critical.

4. REopt is a techno-economic, mixed-integer linear program developed at NREL, <https://reopt.nrel.gov/>.

valued by the customer, the cost associated with the outage is assumed to be zero (i.e., no assets were damaged, and no business was disrupted). When resilience is assigned a value, the cost of outages can be reduced by the ability of a resilient power system to survive some part, or all, of anticipated grid disruptions.

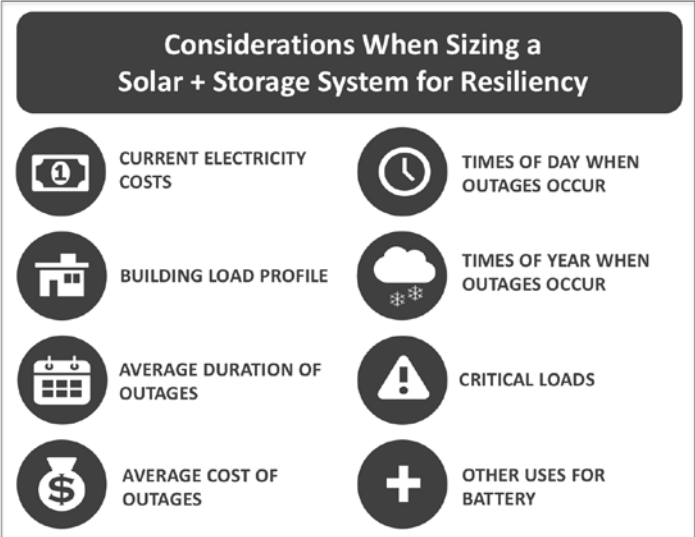


Figure 1. Considerations when sizing a solar and storage system for resiliency

Results: The Impact of Resilience on System Sizing

The number of hours that a given PV and storage system can power critical loads depends on several factors (Figure 1). Some include the amount of energy stored in the battery at the time of the outage, the level of critical loads that must be supported during the outage, and the PV resource availability. To account for these variables, NREL analysts determined the average number of hours that a system could meet 50% of the building’s normal electricity load during an outage. This was done by simulating 8,760 different outages (one beginning at each hour of the year). The simulated outages were based on the Customer Average Interruption Duration Index (CAIDI) values reported by utilities, a common reliability index.⁵ The modeled outages lasted approximately 2 hours.² The average performance of the system among all 8,760 outages modeled for each scenario was used as a measure of the solar and storage system’s overall ability to supply the building’s critical load during an outage.

For the purposes of the analysis, three types of buildings were selected to illustrate the effects of valuing resilience on the sizing of PV and storage systems: a primary school, a large office building, and a large hotel.⁶ Each of these building types has a different combination of optimal PV and battery energy storage capacities when resilience is not valued, and in each case valuing resilience increases both PV and storage sizing.⁷ The value of resilience differs among the three building types because it is based on survey data designed to approximate the cost of outages for different customer types.¹

The analysis considered only electricity needs for the buildings; it did not consider thermal loads, energy efficiency, or other mitigation measures that impact a building’s ability to become more resilient.

As shown in Table 1, the results of the analysis indicate that the most cost-effective solution for the primary school is to install PV and a battery energy storage system, even without factoring in the cost of outages. Bill savings through lower energy expenses and reduced demand charges more than offset the lifetime cost of the system. When factoring the value of resilience, the optimal PV system increases by nearly 20%, and the storage system capacity increases more than 13 times compared to the system that was not sized to be resilient. In addition to resilience benefits, the larger system is capable of delivering increased electric bill savings throughout time, more than doubling the net benefit of the system.

Table 1. Valuing Resilience Increases the Economic Solar and Battery System Sizes on a Primary School

Primary School				
Value on Resiliency?	Assigned Value of Resiliency (\$/hour)	PV Size (kW)	Battery Capacity (kWh)	Net Present Value (\$)
No	\$0	113	6	\$28,759
Yes	\$2,368	134	79	\$58,399


5. Typical outage durations are determined based on CAIDI for Southern California Edison, the utility serving Anaheim. CAIDI is a reliability index commonly reported by utilities that represents the ratio of total customer outage durations to total number of customer power disruptions. CAIDI values are derived from the U.S. Energy Information Administration’s “Electric power sales, revenue, and energy efficiency Form EIA-861 detailed data files” available at <https://www.eia.gov/electricity/data/eia861/>.

6. The selection of scenarios used for this study was informed by a larger study by the authors that examines the economics of PV and storage for commercial customers in the United States. That study explores 16 building types, 17 locations, and more than 70 utility rates from across the United States. Three scenarios for which PV and storage systems were found to be economical, or nearly economical, were selected as the basis for this study.

7. Note that a much larger portion of the normal operating costs for the large office and large hotel are a result of the utility energy charges compared to the primary school. The utility rates for the office and hotel have relatively high peak energy charges of \$0.386/kWh. The higher energy charge coupled with a lower demand charge than the primary school is most likely why a battery is not economical when resilience is not valued for the office and hotel.

For the school building, valuing resilience increased the size of a solar and storage system that was already economical. For a representative large office building, however, solar was cost-effective without valuing resilience but not storage. But when accounting for the cost of outages, the model increased the ideal PV size on the office by 35% and added a 271-kWh battery energy storage system (see Table 2). With the ability to avoid outage losses and deliver increased electric bill savings throughout time, the solar and storage system increases the net benefit for the customer by \$178,000 throughout 20 years, a 160% boost in NPV.

Table 2. Valuing Resilience Increases the Optimal PV System Size and Makes the Addition of Storage Economical on a Large Office




Large Office

Value on Resiliency?	Assigned Value of Resiliency (\$/hour)	PV Size (kW)	Battery Capacity (kWh)	Net Present Value (\$)
No	\$0	961	0	\$111,000
Yes	\$14,365	1,304	271	\$289,060

For the large hotel shown in Table 3, incorporating the value of resilience alters the optimal solution from that of no system at all to a resilient power system with 134 kW of PV and 79 kWh of battery energy storage capacity. In this case, valuing resilience enables PV and storage to become the least-cost solution, whereas neither PV nor storage would be economically viable otherwise.

Table 3. Valuing Resilience Makes Solar and Storage Economical on a Large Hotel



Large Hotel

Value on Resiliency?	Assigned Value of Resiliency (\$/hour)	PV Size (kW)	Battery Capacity (kWh)	Net Present Value (\$)
No	\$0	0	0	\$0
Yes	\$5,317	363	60	\$50,640

Accounting for the Cost to Island

Islanding a PV system is critical for resilience. PV panels on a rooftop that are grid-connected do not ensure that a building will have power during a grid outage. Any islandable PV and storage system requires additional expenses that are more than the cost of a nonislandable system. These added costs depend on many factors. These might include additional hardware components, such as transfer switches and critical load panels; software components; and electrical design, permitting, and safety considerations. These must be factored when determining whether a resilient system is the most economical solution.

The costs to island can be highly variable and depend on a multitude of site-specific factors. Based on anecdotal experience, the cost to island a system might add incremental expenses ranging from 10% to 50% of the nonislandable PV and storage system cost.

The benefit of any avoided losses during grid outages must be balanced with these added costs of designing a system to

meet critical loads. For a resilient power system to result in a net economic benefit for a customer, the cost to island must be no more than the added savings delivered by the system.

The study explores 21 scenarios to determine the maximum allowable cost to island in each case. For the systems analyzed, the maximum cost to island ranged from 3% to 21% of the nonislandable system cost, with an average maximum of 12%.

For example, the primary school in the analysis provides a total economic benefit of \$28,759 before valuing resilience. When resilience is valued, the larger system delivers an economic benefit of \$58,399—amounting to a \$29,640 increase in benefits, representing approximately 15% of the cost of the smaller, nonislandable system. For the islandable system to ultimately benefit the customer, the cost to island must be less than the added value. If the cost to make the system islandable is more than \$29,640, it would be more cost-effective to build the smaller system instead.

Note that the system costs used in these analyses do not account for any added costs associated with giving a grid-connected system the ability to island (that is, operate independent of the grid during an outage). These additional costs are beyond the scope of the study, but they should be factored into real-world system design considerations. A grid-connected system with islanding capability can benefit from utility bill reductions and revenue generation during normal operations, and it can continue to provide power to a specified load during a utility grid outage.

Conclusion

Under current technology price assumptions, battery energy storage systems are often only cost-effective in locations that have relatively high utility demand charges or where there is a viable market for the grid services storage can provide. The study demonstrates that even though a PV and storage system might not appear to be economical under traditional cost-benefit calculations, placing a value on the losses incurred from grid disruptions can make a PV and storage system a fiscally sound investment. In most cases, incorporating the value of resilience will increase the optimal sizing of both the PV and battery systems, but the added cost to make a system islandable must also be considered.

Recent major weather events and widespread outages have raised awareness of and interest in the need for localized, resilient power systems as well as the limitations of current solutions such as diesel generators. With technology costs declining and extended outages becoming increasingly common, more businesses and building owners are likely to consider the value of resilience and the viability of PV and storage to avoid outage-related losses.

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RESEARCH ARTICLE

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Key Points:

- A CH₄ emission rate of ~21 kg/s from a 4200 km² area of the southwestern Marcellus in 2015 with the bulk of the CH₄ coming from coalbeds
- We estimate a mean CH₄ emission rate of 1.1% of total natural gas production with a lower limit of 0% and an upper limit of 3.5%
- The mean emission rate indicates a climate impact of CH₄ combustion below that of coal, but the full range includes values above this point

Supporting Information:

- Supporting Information S1

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





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Methane Emissions from the Marcellus Shale in Southwestern Pennsylvania and Northern West Virginia Based on Airborne Measurements

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Abstract Natural gas production in the United States has increased rapidly over the past decade, along with concerns about methane (CH₄) fugitive emissions and its climate impacts. Quantification of CH₄ emissions from oil and natural gas (O&NG) operations is important for establishing scientifically sound policies for mitigating greenhouse gases. We use the aircraft mass balance approach for three flight experiments in August and September 2015 to estimate CH₄ emissions from O&NG operations over the southwestern Marcellus Shale. We estimate a mean CH₄ emission rate as 21.2 kg/s with 28% coming from O&NG operations. The mean CH₄ emission rate from O&NG operations was estimated to be 1.1% of total NG production. The individual best-estimate emission rates from the three flight experiments ranged from 0.78 to 1.5%, with overall limits of 0% and 3.5%. These emission rates are at the low end of other top-down studies, but consistent with the few observational studies in the Marcellus Shale region as well as the U.S. Environmental Protection Agency CH₄ inventory. A substantial source of CH₄ (~70% of observed CH₄ emissions) was found to contain little ethane, possibly due to coalbed CH₄ emitted either directly from coal mines or from wells drilled through coalbed layers in O&NG operations. Recent regulations requiring capture of gas from the completion-venting step of hydraulic fracturing appear to have reduced the atmospheric release of CH₄. Our study suggests that for a 20-year time scale, energy derived from the combustion of natural gas extracted from this region likely exerts a net climate benefit compared to coal.

Plain Language Summary In this study methane (CH₄) emission rates were estimated for the southwest Marcellus Shale based on airborne observations. A mean emission rate of ~21 kg CH₄/s was observed from a 4,200-km² study area. A significant portion (~70%) of the emitted CH₄ was found to originate likely from coalbeds. Our mean estimated emission rate of 1.1% of total natural gas production indicates a climate benefit of natural gas combustion compared to coal, but the full range includes values above the 2.4% break-even point for the CH₄ global warming potential over a 20-year time horizon.

1. Introduction

Natural gas production in the United States (U.S.) has increased rapidly over the past decade and the majority of the increase has come from shale gas operations (US Energy Information Administration (EIA), 2018a; Figure 1). Technological developments of hydraulic fracturing and horizontal drilling, combined with policy and current economics, have rendered new geographic areas economically feasible for extraction (US EIA, 2011). In May 2018, shale gas production accounted for about 53% of the total U.S. natural gas production,

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with the Marcellus Shale accounting for 37% of total U.S. shale gas production or 20% of total U.S. natural gas production. The U.S. dry natural gas production was $7.61 \times 10^{11} \text{ m}^3/\text{year}$ in 2017. This is expected to rise to $1.22 \times 10^{12} \text{ m}^3/\text{year}$ by 2050 (US EIA, 2018b). In the Marcellus Shale region, natural gas production was $1.33 \times 10^{10} \text{ m}^3/\text{year}$ in 2010 and is expected to increase to $1.81 \times 10^{11} \text{ m}^3/\text{year}$ in 2020 (Considine et al., 2010); this growth is well underway as shown in Figure 1.

The increase in oil and natural gas (O&NG) operations provides direct economic benefits and can reposition the United States geopolitically by increasing its energy security (American Chemical Council, 2013; US EIA, 2018b). As a result of increased natural gas production, low cost, cleaner-burning natural gas has replaced substantial amounts of coal as fuel for power plants. This change results in power-plant emission reductions of nitrogen oxides [NO_x = nitric oxide (NO) + nitrogen dioxide (NO_2)], sulfur dioxide (SO_2), particulate matter, carbon monoxide (CO), and mercury. Downsides of O&NG operations include the potential for surface and groundwater contamination (Colborn et al., 2011; Finkel & Hays, 2013; Gordalla et al., 2013; Jackson et al., 2013; Osborn et al., 2011; Rozell & Reaven, 2012; Vidic et al., 2013) and air pollution (Field et al., 2014; McDermott-Levy et al., 2013). Significant emissions of methane (CH_4), volatile organic compounds (VOCs), and NO_x have been associated with O&NG operations, causing formation of secondary pollutants such as ozone and aerosols downwind of these areas (Bunch et al., 2014; Gilman et al., 2013; Rich et al., 2014; Roy et al., 2014; Swarthout et al., 2015; Yuan et al., 2015). In particular, the release of CH_4 to the atmosphere, which can arise from a number of steps in natural gas production, processing, storage, transport, and delivery to consumer, is a significant concern for climate. In absorbing infrared radiation, CH_4 is 86 times as potent as carbon dioxide (CO_2) over a 20-year time horizon and 34 times as potent as CO_2 over a 100-year time horizon (on a per mass basis with climate-carbon feedbacks) according to the Intergovernmental Panel on Climate Change (IPCC, 2013). Quantifying emissions of CH_4 from O&NG operations is thus essential to establish scientifically sound, cost-effective policies for mitigating greenhouse gases (GHGs).

There have been several observation-based (top-down) studies to quantify emissions of CH_4 from O&NG fields in the United States (Allen et al., 2013; Barkley et al., 2017; Caulton et al., 2014; Karion et al., 2013; Lamb et al., 2015; Marchese et al., 2015; Omara et al., 2016; Peischl et al., 2013, 2015, 2016, 2018; Pétron et al., 2012; Schneising et al., 2014; Zimmerle et al., 2015). The estimated emission rates of CH_4 obtained from these studies cover a wide range (Table 1) and have been the subject of some controversy (Allen et al., 2015; Alvarez et al., 2018; Guglielmi, 2018; Howard, 2015a, 2015b; Howard et al., 2015; Howarth, 2015). However, recent reports suggest emissions per unit of natural gas production may be trending downward (Schneising et al., 2014; Schwietzke et al., 2014, 2016; Vinciguerra et al., 2015), while the atmospheric column-averaged CH_4 mole fraction increased at a growth rate of 6.2 parts per billion by volume per year (ppbv/year) between 2007 and 2014 after its stagnation between 1999 and 2006 (Hausmann et al., 2016). Ethane (C_2H_6) and C_2H_6 to CH_4 ratios have been used to help identify and quantify the origin of plumes of CH_4 , with sources such as coal mines showing low C_2H_6 -to- CH_4 ratios. However, coal seams may be penetrated in the drilling for natural gas (Caulton et al., 2014) and C_2H_6 -to- CH_4 ratios from well sites can vary widely (Goetz et al., 2015), complicating the use of this metric (National Academies of Sciences (NAS), Engineering, and Medicine, 2018).

There are also discrepancies in CH_4 emission rates between observation-based (top-down) and inventory-based (bottom-up) methods (Table 1), suggesting that further observations are needed to better assess CH_4 budgets. In this work, we quantify CH_4 emissions from the Marcellus Shale gas operations in southwestern Pennsylvania and northern West Virginia using a mass balance approach based on observations obtained during three flight-based experiments conducted in August and September 2015. The data from this study increase substantially the database for such measurements. Emission rates as fractions of natural gas production are estimated based on the measured CH_4 emission rates, the total natural gas production, and the CH_4 emissions in sectors other than O&NG operations in our surveyed area.

2. Experimental and Methods

2.1. University of Maryland's Cessna 402B Research Aircraft

The University of Maryland (UMD) operates a Cessna 402B research aircraft equipped with an instrument package to measure gaseous and particulate air pollutants. The instrument package listed in Table 2 has

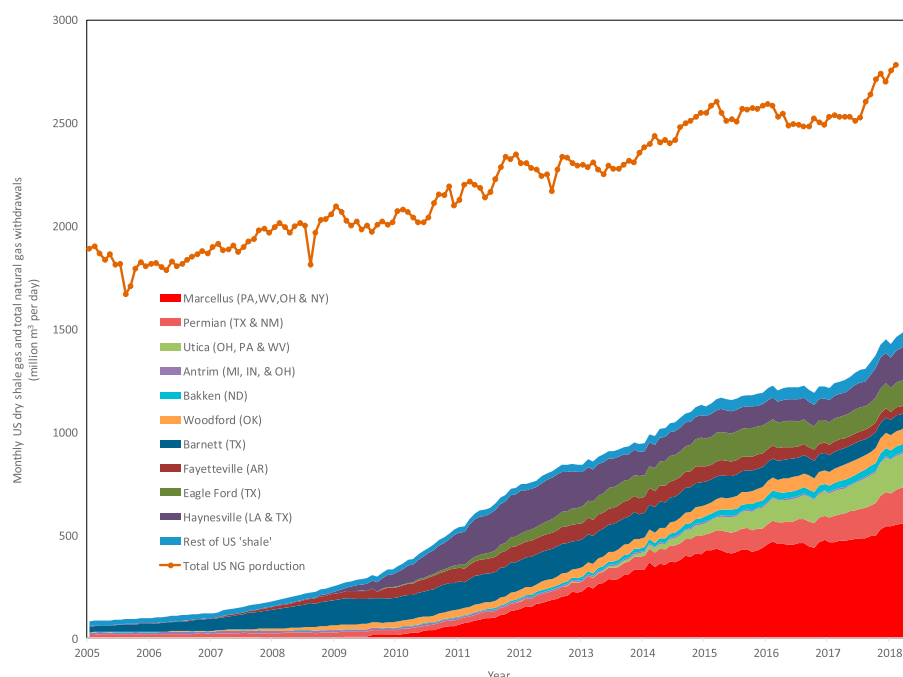


Figure 1. Monthly U.S. total natural gas (linked brown dots) and dry shale gas (shaded area) withdrawals from January 2005 to May 2018. Data are adapted from <http://www.eia.gov> (accessed June 2018).

been described in detail elsewhere (Ren, Salmon, et al., 2018). The original wind measurements reported by a Garmin G600 system equipped on the Cessna have been corrected due to an error in the aircraft true heading. This instrument error affected some, but not all of our wind measurements. Data reported here supersede those reported in a retracted paper (Ren, Hall, et al., 2018); see section S1 of the supporting information (SI) (Conley et al., 2014; Healey et al., 1998; Mueller & Wagner, 2006).

Mixing ratios of CH_4 , CO_2 , CO , and water vapor were measured with a Picarro analyzer (Model G2401-m, Picarro Inc., Santa Clara, CA) at a frequency of 0.5 Hz. Ambient air from the nose of the aircraft was pulled through a rear-facing PFA Teflon tube (O.D. = 0.95 cm and I.D. = 0.64 cm) at a total flow rate of 10 L/min (equivalent to a 0.7-s residence time in the sample line) using a diaphragm pump installed at the end of the sample line. The Picarro analyzer was connected to the sample line via a T-connector, pumping air continuously through the analyzer at a sampling flow rate of 0.40 standard L/min. During each flight experiment, 5–6 stainless steel canisters were used to acquire whole air samples analyzed at the Maryland Department of Environment's Air Toxics and Photochemical Assessment Monitoring Station (PAMS) Analytical Laboratory via gas chromatography with flame ionization detection (GC-FID). Other trace gas and particulate matter analyzers installed on the aircraft have been used in the past; additional details regarding current and previous measurement methodologies have been documented in previous publications (Brent et al., 2013; Hains et al., 2008; He et al., 2014, 2016; Ren, Salmon, et al., 2018; Taubman et al., 2006).

For the flights over the Marcellus Shale, the Picarro analyzer was calibrated for CH_4 , CO_2 , and CO both on the ground and during flight with analytical standards certified at the National Institute of Standards and Technology (NIST). The Picarro analyzer has measurement precisions of 0.02 parts per million by volume (ppmv) for CO_2 , 0.2 ppbv for CH_4 , and 4.2 ppbv for CO (standard deviations (1σ) of 0.5 Hz data over 5 min). The accuracies are estimated to be about 0.2 ppmv for CO_2 , 2 ppbv for CH_4 , and 10 ppbv for CO .

2.2. Flight Experiments

The UMD Cessna 402B aircraft was used to perform three mass balance flight experiments over the Marcellus Shale region in southwestern Pennsylvania and northern West Virginia on 25 and 29 August and 14 September 2015 (Figure 2). In each mass balance experiment, multiple vertical profiles and horizontal transects were flown upwind (generally to the west) and downwind (generally to the east) of natural gas

Table 1
A Survey of Estimates for Methane Emissions From Oil and Natural Gas Production Operations

Emission rate as % of NG production	Region	Method	Reference
17%	Los Angeles Basin, California	Aircraft measurements and emissions inventory	Peischl et al. (2013)
~12%	Eagle Ford, Texas	Remote sensing	Schneising et al. (2014), Howarth (2015)
$10.1 \pm 7.3\%$ ^a	Bakken, North Dakota	Remote sensing	Schneising et al. (2014), Peischl et al. (2016)
2.8 – 17.3%	<i>Southwestern Pennsylvania</i>	<i>Aircraft mass balance</i>	Caulton et al. (2014)
6.2 – 11.7%	Uintah, Utah	Aircraft mass balance	Karion et al. (2013)
4.2 – 8.4%	Bakken, North Dakota	Aircraft mass balance	Peischl et al. (2016)
3.6% – 7.9%	US National	Estimates based on emission estimates from EPA and GAO reports	Howarth et al. (2011)
$5.4 \pm 2.0\%$	Bakken, North Dakota	Aircraft mass balance	Peischl et al. (2018)
2.3 – 7.7%	Northeastern Colorado	Ground level ambient tall tower and mobile sampling	Pétron et al. (2012)
$3.2 \pm 1.1\%$	Eagle Ford East, Texas	Aircraft mass balance	Peischl et al. (2018)
2.3% ^b	US National	Ground-based facility-scale measurements	Alvarez et al. (2018)
$2.1 \pm 0.9\%$	Denver Basin, Colorado	Aircraft mass balance	Peischl et al. (2018)
$2.0 \pm 0.6\%$	Eagle Ford West, Texas	Aircraft mass balance	Peischl et al. (2018)
1.3 – 1.9%	Barnett, Texas	Aircraft mass balance	Karion et al. (2015)
$1.5 \pm 1.0\%$	Barnett, Texas	Aircraft mass balance	Peischl et al. (2018)
1.42%	U.S. national	Source sampling	Kirchgeessner et al. (1997)
1.35%	<i>Pennsylvania and West Virginia</i>	<i>Ground facility-level source sampling</i>	Omara et al. (2016)
1.2% ^c	U.S. National	U.S. EPA GHGI 2015 and U.S. EIA U.S. total natural gas production in 2015	U.S. EPA (2018) U.S. EIA (2018a)
1.1% (0 – 3.5%)	<i>Southwestern Pennsylvania and northern West Virginia</i>	<i>Aircraft mass balance</i>	<i>This work</i>
$1.0 \pm 0.5\%$	Haynesville, Louisiana	Aircraft mass balance	Peischl et al. (2018)
0.47%	U.S. National	Ground source sampling at gathering and processing facilities	Marchese et al. (2015)
0.42%	U.S. National	Source sampling and national emission inventory estimates	Allen et al. (2013)
0.08 – 0.72%	<i>Northeastern Pennsylvania</i>	<i>Aircraft mass balance</i>	Barkley et al. (2017)
0.18 – 0.41%	<i>Northeastern Pennsylvania</i>	<i>Aircraft mass balance</i>	Peischl et al. (2015)

Note. Studies are listed in approximate order from high to low emission rates. Studies in *italic* are those conducted in the Marcellus Shale region. Satellite-based measurements using SCIAMACHY (Schneising et al., 2014) were more reliable for the Bakken and Eagle Ford plays, where the emission rate was estimated to be about 10% (3–17%) of total energy content, than for the Marcellus. EPA = Environmental Protection Agency; EIA = Energy Information Administration.

^aThe Bakken value estimated by Peischl et al. (2016) by converting back from percent total energy content losses is 39%. ^bThe percentage is 1.9% if only production, gathering, and processing are included (Alvarez et al., 2018). ^cThis emission rate is calculated from the total CH₄ emissions (6.65 million tons) from the natural gas system in the U.S. GHG inventory for 2015 (U.S. EPA, 2018) divided by the U.S. total natural gas production (932 billion m³) in 2015 (U.S. Energy Information Administration (EIA), 2018a; U.S. Energy Information Administration (EIA), 2018b). This percentage is 0.87% if only production, gathering, and processing are included (U.S. EPA, 2018).

operations, roughly perpendicular to the wind direction. The enhancement in CH₄ concentration relative to background was captured. Flights over the Marcellus Shale region usually started at approximately noon to minimize planetary boundary layer (PBL) growth throughout the duration of the experiments. Typically, one upwind transect and three downwind transects were conducted, during times when the PBL height was approximately constant. Each of three mass balance experiments consisted of two flights as refueling was necessary. Usually, the upwind transect was accomplished at the beginning of the first flight and the downwind transects were completed at the end of the first flight and in the second flight after the airplane had been refueled.

We defined a 77-km × 55-km rectangle as our surveyed area with coordinates for the four corners of (39°36' N, 80°36' W), (39°36' N, 79°48' W), (40°06' N, 80°42' W), and (40°06' N, 79°48' W). This area covers most of our flight tracks near the Marcellus Shale and represents the majority of natural gas production in the region where Pennsylvania, West Virginia, and Ohio come together (Figure 2). The natural gas production from this surveyed area was 2.48×10^9 m³ in September 2015, representing 19% of total Marcellus Shale natural gas production and 3.2% of total U.S. natural gas production in September 2015.

Table 2
UMD Cessna 402B Research Aircraft Instrumentation

Variable	Method	Sample frequency
Position	GPS	1 s
Meteorology (T, RH, P, 2-D Wind)	Thermistor, hygistor, capacitance manometer, Garmin G600 system	1 s
Greenhouse gases CO ₂ /CH ₄ /CO/H ₂ O	Cavity ring down spectroscopy Picarro Model G2401-m	2 s
Ozone (O ₃)	UV absorption	5 s
Sulfur dioxide (SO ₂)	Pulsed fluorescence	5 s
Nitrogen dioxide (NO ₂)	Cavity enhanced absorption spectroscopy, Los Gatos	10 s
VOCs	Grab canisters/GC-FID	5–6 per flight
Aerosol scattering, b_{scat} (450, 550, 700 nm)	Nephelometer	1 s
Aerosol absorption, b_{abs} (565 nm)	Particle soot absorption photometer (PSAP)	1 min
Black carbon (370, 470, 520, 590, 660, 880, 950 nm)	Aethalometer, 7 wavelengths	2 min

Note. GPS = Global Positioning System; UV = ultraviolet; VOCs = volatile organic compounds; GC-FID = gas chromatography with flame ionization detection.

2.3. Mass Balance Approach

A mass balance approach was used to quantify the CH₄ emissions from the surveyed area. This method relies on the assumptions of consistent emission rates and stationary PBL depth during a given experiment period and is robust for the estimate of total emissions from a given area (Cambaliza et al., 2014; White et al., 1976). Wind carrying background concentrations of CH₄ blows over the Marcellus Shale area, where it picks up CH₄ emissions (Figure 3). Horizontal transects are flown perpendicular to the prevailing wind direction downwind of the natural gas extraction area, and enhancements in CH₄ above background are intercepted and quantified. The CH₄ emission rate from the area can be calculated using equation (1) (Ren, Salmon, et al., 2018; White et al., 1976):

$$\text{Emission Rate} = \int_0^z \int_{-x}^{+x} ([C]_{ij} - [\overline{C}]_b) \times U_{\perp ij} dx dz \quad (1)$$

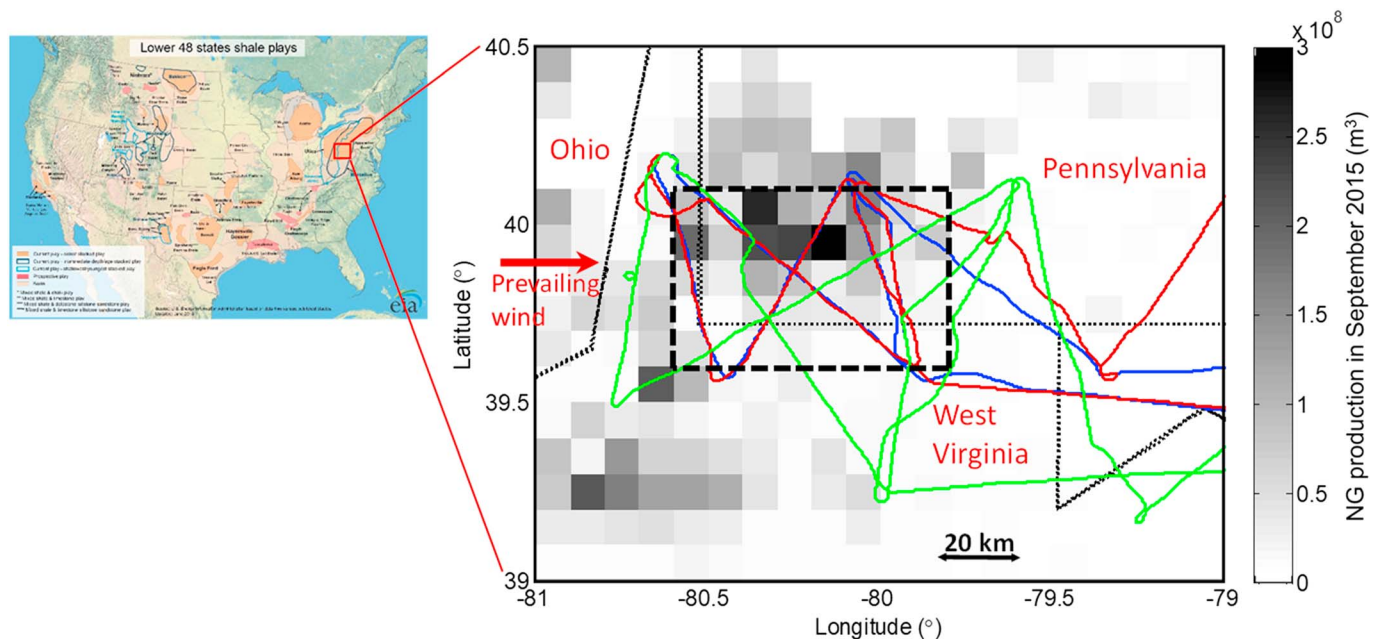


Figure 2. Location of the surveyed area and flight paths (blue, red, and green) for three mass balance experiments conducted on 25 and 29 August and 14 September 2015, respectively. The black dashed rectangle represents a 77-km × 55-km area that covers the surveyed O&G operation region. Monthly Marcellus Shale natural gas production is summed into 0.1° × 0.1° grids in Pennsylvania (data obtained from www.paoilandgasreporting.state.pa.us/), West Virginia (data obtained from <http://www.dep.wv.gov/oil-and-gas/databaseinfo/Pages/default.aspx>), and Ohio (data obtained from <http://oilandgas.ohiodnr.gov/production>) for September 2015.

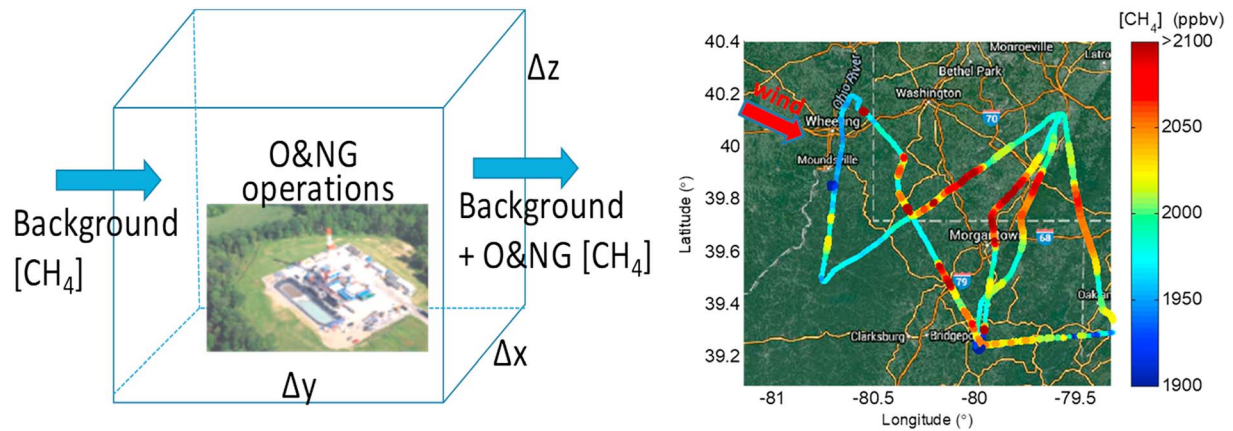


Figure 3. (left) The conceptual model of a mass balance approach to quantify methane emissions from an O&NG operation area. (right) Methane mixing ratios measured along the flight track on 14 September 2015. An enhancement of CH_4 was clearly observed along the downwind transects.

where, $[C]_{ij}$ is the concentration of CH_4 at a downwind location (x_i, z_j) ; i and j are the indexes for horizontal and vertical distances, respectively; $[C]_b$ is the background concentration detected upwind; $U_{\perp ij}$ is the perpendicular wind speed at a downwind location of (x_i, z_j) ; $[-x, +x]$ defines the horizontal width of the plume from the surveyed area; and $[0, z]$ defines the height of the PBL. Emission rates for individual downwind transects were calculated and then averaged to come up with an emission rate for a given flight experiment.

Several sources of uncertainty associated with parameters affect the mass balance approach (equation (1)). We estimate the uncertainties (2σ) in the measurements used in equation (1) to be: $\pm 18\%$ for the enhancement of the CH_4 mixing ratio ($[C] - [C]_b$) measured downwind, $\pm 20\%$ for perpendicular wind speed (U_{\perp}), $\pm 15\%$ for the PBL height (Δz), $\pm 6\%$ for the plume width (Δx), and $\pm 10\%$ for the variation in the fluxes at different altitudes. The combined uncertainty in CH_4 emission rate estimation using equation (1) is about $\pm 33\%$. A detailed uncertainty analysis for the estimation of CH_4 emission rate can be found in Ren, Salmon, et al. (2018). This uncertainty is slightly larger than the averaged uncertainty ($\pm 31\%$, 2σ) estimated for the mass balance approach during the INFLUX study (Cambaliza et al., 2014), likely because of greater uncertainties in the wind fields and PBL height due to orographic effects (rolling hills) in our study area. Uncertainties in emissions of CH_4 from coalmining and other non-O&NG sources contribute additional uncertainties to the range of possible CH_4 emission rates inferred from active O&NG operations (see Table 4).

2.4. Weather Research and Forecasting Model

To compare measured and modeled winds (section S1 of the SI), the Weather Research and Forecasting (WRF) model was used in this study to calculate modeled winds. The model was composed of a 9-km grid with a one-way nested 3-km grid, each composed of 202 grid points and centered at the location of the flights used in this study. North American Regional Reanalysis (NARR) data were used to initialize the model for each flight day, and four-dimensional data assimilation were applied to allow for meteorological observations to nudge the model solutions in the final analysis. Additional details on the model setup and parameter selection can be found in Barkley et al. (2017). In the comparison of the WRF simulation with the aircraft data, model output was selected from the 3-km domain closest in space to each observation at the nearest hour interval. The results of this comparison are provided in section S1.3 of the SI.

2.5. HYSPLIT Back Trajectory Model

Six-hour back trajectory simulations were conducted with the starting locations and times initialized along the flight tracks. The back trajectories are used to illustrate the transport history associated with the sampled air parcels. The back trajectories were simulated using the NOAA Hybrid Single-Particle Lagrangian Integrated Trajectory model (HYSPLIT; Stein et al., 2015) and meteorological data from the North American Mesoscale (NAM) Forecast System model (Janjic, 2003; Janjic et al., 2001), with a horizontal resolution of 12 km, 26 vertical levels up to 20,000 m (including nine levels under 2,000 m), and a temporal resolution of 3 hr. In addition, the HYSPLIT model was also run with two other sources of meteorological data,

including the High-Resolution Rapid Refresh (3-km resolution) forecast model and the NARR (32-km resolution) to derive model wind speed and wind direction (section S1.3 of the SI).

2.6. Other Data Sets Used in This Study

Well locations and natural gas production data for Pennsylvania were obtained from the Pennsylvania Department of Environmental Protection, PDEP (2018), for West Virginia from the West Virginia Department of Environmental Protection, WVDEP (2018), and for Ohio from the Ohio Department of Natural Resources, OHDNR (2018). Locations of known point sources of CH₄, including coal mines and landfills in the surveyed area, were obtained from the 2015 U.S. Environmental Protection Agency (EPA) Greenhouse Gas Reporting Program (GHGRP) website (<http://ghgdata.epa.gov/ghgp/main.do>, accessed July 2018). As shown in Figure 1, total shale gas and natural gas production data were obtained from the EIA Website. The average natural gas chemical composition from the surveyed area was determined from a 2014 U.S. Geological Survey (USGS) database (<https://pubs.usgs.gov/of/2014/1207>, accessed July 2016) for wells located within the study region. An average CH₄ molar fraction of 0.877 ± 0.084 in natural gas was derived from this study with 80 samples collected in the survey area (Román-Colón & Ruppert, 2014).

3. Results

3.1. Aircraft Observations

Observations from a typical mass balance experiment shown in Figure 4 include one upwind transect followed by three downwind transects, all flown at an airspeed of about 70 m/s. The mean mixing ratio observed in the upwind transects was used as CH₄ background for the air parcels entering the surveyed area. Note that the background is consistent with the CH₄ levels at the edges of the downwind transect. CH₄ enhancements in the downwind transects were calculated from the downwind CH₄ mixing ratios after subtracting the CH₄ background. For the flight experiment on 29 August 2018, CH₄ in the PBL during the first flight was not well mixed, so only two downwind transects in the second flight were used to calculate the CH₄ emission rate. For this flight the CH₄ background was determined as the mean CH₄ level observed during the upwind transect in the residual layer (section S7 of the SI).

En route profiles were conducted along both upwind and downwind transects to characterize the vertical variation of CH₄ mixing ratio. The PBL height was generally the same in the upwind and downwind transects. Figure 5 shows a typical vertical profile of CH₄ and CO₂, potential temperature, and water vapor within the PBL. Air within the PBL was generally well mixed. On ascent, the PBL height (i.e., the dashed line in Figure 5) is determined to be the altitude where the CH₄ mixing ratio reaches its free-tropospheric background level ($\sim 1,890$ ppbv), the water vapor mixing ratio drops significantly, and the potential temperature begins to increase rapidly.

The HYSPLIT back trajectories shown in Figure 6 demonstrate an example of a plume from the surveyed Marcellus Shale area captured on 14 September 2015. Three downwind transects were performed in each mass balance flight experiment and they illustrate the repeatability and relatively uniformity of CH₄ mixing ratios observed within the PBL, at different times and locations.

3.2. Methane Emission Rate Estimate

Highly spatially resolved observations of CH₄ and wind during the flight experiments allow us to calculate mass emission rates of CH₄ from the surveyed area. Using the measurements in the three mass balance experiments, the mean and standard deviation of the CH₄ emission rate (Table 3) were determined to be 21.2 ± 2.0 kg CH₄/s (or 0.668 ± 0.063 Tg CH₄/year) from the surveyed area using equation (1). This emission rate in the surveyed area in 2015 is about 2.3 times the CH₄ emission rate (9.3 kg CH₄/s) in the Maasakkers annual CH₄ inventory for 2012 (Maasakkers et al., 2016). For each mass balance experiment, we analyzed every transect separately assuming CH₄ was well mixed within the PBL, and then averaged the emission rates derived from three downwind transects. We conducted two additional mass balance flight experiments in summer 2016. The mean CH₄ emission rate was 29.0 ± 17.0 kg CH₄/s in 2016, higher than that found in 2015 by a factor of 1.37, even though the drilled and completed wells in 2016 were half of their 2015 values (<http://www.eia.gov/petroleum/drilling/#tabs-summary-3>). The details of these additional flights are

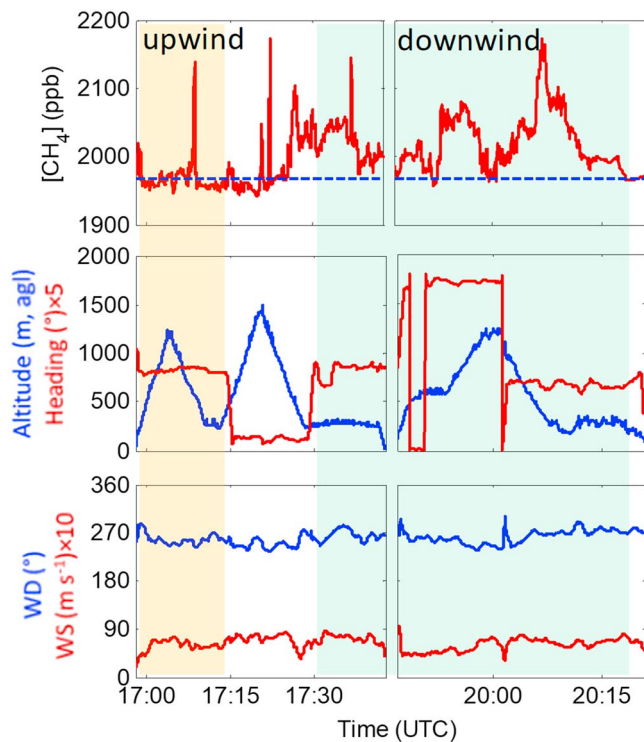


Figure 4. Time series of CH_4 mixing ratio (top), altitude above ground level (agl) and aircraft heading (middle), and wind direction (WD) and wind speed (WS) (bottom) measured in the upwind transect (yellow shaded) and downwind plumes (green shaded) during a mass balance flight experiment on 25 August 2015. The blue dashed line in the top two panels indicates the average mixing ratio of CH_4 in the upwind transect. UTC is Universal Time Coordinated.

provided in section S5 of the SI. These results obtained with the new flights provide reinforcement of the CH_4 emission estimate for this area.

3.3. Estimate of Methane Emission Rate From Oil and Natural Gas Operations

Here we relate the CH_4 emission rate found from the three mass balance experiments (Table 3) to an emission rate as percentage of natural gas production. As described in section 2, we must account for emissions of atmospheric CH_4 from other sources in the survey region, for example, coal mining, natural gas distribution pipes, cattle (enteric fermentation), and landfills. Table 4 relates the observed emission rates on the three flight days to these other sources. Data from the U.S. EPA GHGRP (<http://ghgdata.epa.gov/ghgp/main.do>, 2015) were used to derive the CH_4 emissions from coal mines and landfills in the area. The GHGRP only reports underground coal mines and does not report emissions from surface or abandoned coal mines. We estimated CH_4 emissions from surface and abandoned coal mines in the surveyed area to be approximately 0.05 and 0.35 kg CH_4 /s, respectively, based on a gridded national inventory for US CH_4 emissions (Maasakkers et al., 2016). We have included CH_4 emissions from surface and abandoned coal mines in the total CH_4 emissions from coal mining in Table 4. Losses from natural gas distribution and delivery can also be substantial (Jackson et al., 2014; Phillips et al., 2013; PHMSA, 2015, 2016) and must be considered when evaluating the net climate impact of the natural gas system. The estimates of CH_4 emissions from natural gas distribution pipes and cattle (enteric fermentation) are described in the SI. Note that CH_4 emissions from several other sources, such as animal manure, power plants, refineries, and metal/paper production, are not included in Table 4, because they are either negligible or do not exist in the surveyed area.

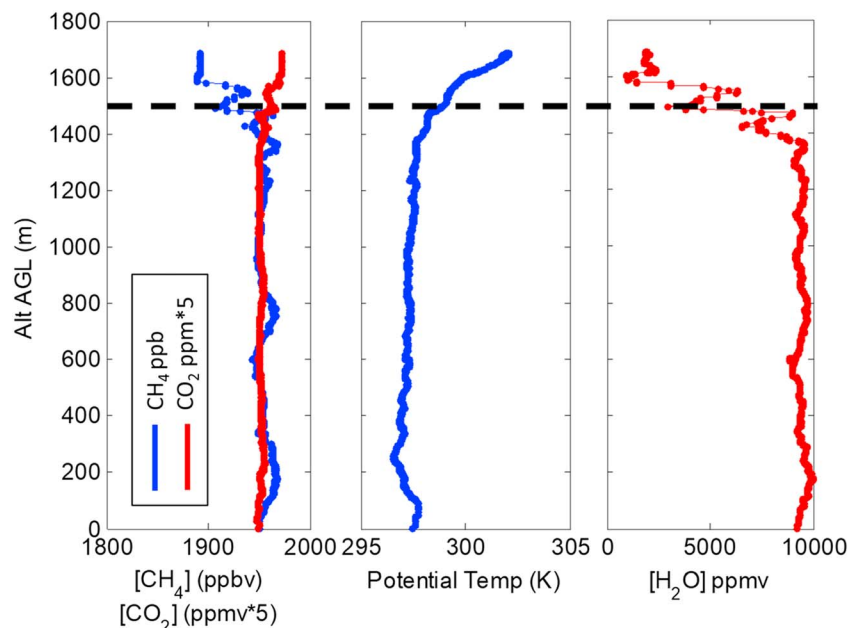


Figure 5. $[CH_4]$, $[CO_2]$, potential temperature, and H_2O mixing ratio during a vertical profile in a flight experiment conducted on 14 September 2015. The dashed line indicates the top of the planetary boundary layer (PBL).

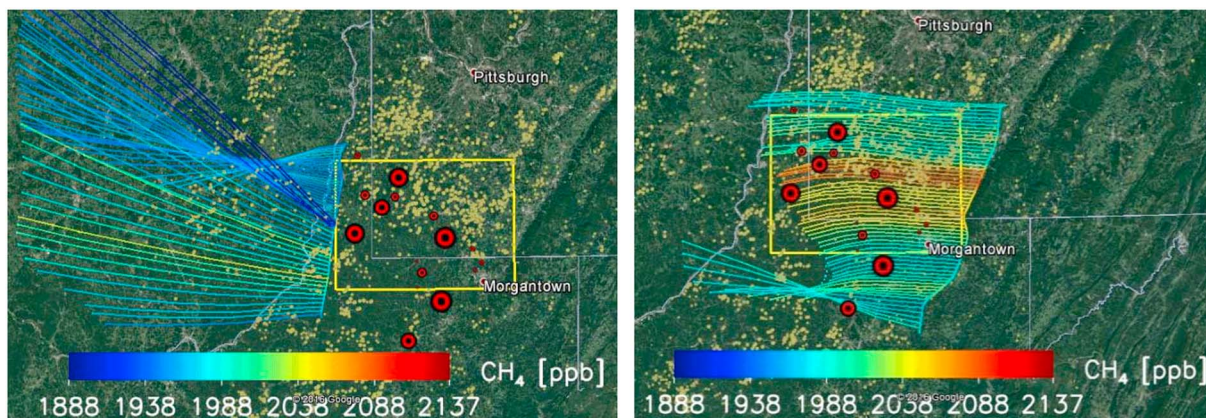


Figure 6. Upwind (left) and downwind (right) transects and HYSPLIT 6-hr back trajectories initiated from the flight transects, at 20-s intervals. The transects are colored with in situ measured CH_4 mixing ratios and each back trajectory has the same color as its starting point on the transect. The colored lines where back trajectories start represent upwind (west) and downwind (east) transects of the aircraft. The yellow rectangle represents the designated survey area. The yellow dots are the locations of shale gas wells. The red dots show the locations of major coal mines in the region with the diameter of each dot approximately proportional to the CH_4 emission from each coal mine in Environmental Protection Agency's Greenhouse Gas Reporting Program data set.

The column labeled O&NG CH_4 emission rate in Table 4 is the difference between the observed total CH_4 emission rate and the four other CH_4 emission sources. Note that the higher upper end uncertainties are the final positive uncertainties in the CH_4 emissions from the oil and natural gas operations when all other emission sources are expressed with their most negative uncertainties so that the upper limit CH_4 emissions from O&NG operations reach a maximum. The lower end uncertainties are determined assuming all other emission sources have their most positive uncertainties, which results in a physically unreasonable result that O&NG operations are a CH_4 sink. As a result, the lowest CH_4 emission rate is set to zero (rather than negative). Our estimate for mean CH_4 emissions of 4.4–8.2 kg/s from the O&NG operations in the surveyed area is similar to the 2015 EPA GHG Inventory estimate of 4.8 kg CH_4 /s from natural gas systems in the surveyed area (Tables 3–54 of the EPA GHG inventory for 2015; U.S. Environmental Protection Agency, EPA, 2018), assuming an emission rate of 0.87% for natural gas production, gathering, and processing (Table 1). The mean observed CH_4 emission rate (5.98 ± 2.0 kg CH_4 /s) from the O&NG operations in the surveyed in 2015 is a factor of 1.7 greater than that (3.44 kg CH_4 /s) in the US CH_4 inventory for 2012 (Maasakkers et al., 2016), but total natural gas production from the Marcellus Shale has increased by a factor of 2.3 from 2012 to 2015, which likely explains the higher CH_4 emission rate found in 2015.

With the derived CH_4 emissions from the surveyed area, the CH_4 emission rate from O&NG operations is estimated to be 0.78% to 1.50% of production, based on the total natural gas production and CH_4 emissions from sectors excluding O&NG operations in this area (Table 4). This emission rate spans the estimated range on the three flight experiments conducted in 2015. As stated in section 2.3, besides the 2σ uncertainty of 33% in the mass balance approach, additional errors, including the one associated with CH_4 emissions from coal mining, arise from uncertainties in other sources shown in Table 4. Using these uncertainties, a propagated error of 9.34 kg/s or 44% is estimated for the total CH_4 emission rate, so we estimate the mean CH_4 emission rate to be 1.1% of production, with a lower limit of 0% and an upper limit of 3.5% estimated from the individual flight experiments (Table 4). For the two flight experiments in August 2016, we estimated CH_4 emission

Table 3

Mean Measurements and Their Standard Deviations (2σ) Along the Transects Used in Equation (1) to Derive CH_4 Emission Rates (E.R.) for Three Mass Balance Experiments Over the Marcellus Shale in Southwestern Pennsylvania and Northern West Virginia

Flight date	$[\text{CH}_4]_{\text{upwind}}$ (ppbv)	$[\text{CH}_4]_{\text{downwind}}$ (ppbv)	WS (m/s)	WD (deg)	PBL height (m AGL)	CH_4 E.R. (kg/s)
8/25/2015	$1,967 \pm 44$	$2,023 \pm 78$	6.4 ± 2.2	263 ± 22	$2,200 \pm 330$	23.43 ± 7.74
8/29/2015	$2,016 \pm 32$	$2,119 \pm 100$	3.2 ± 1.4	214 ± 26	$1,950 \pm 290$	20.52 ± 6.77
9/14/2015	$1,960 \pm 56$	$2,032 \pm 74$	5.7 ± 2.0	281 ± 16	$1,500 \pm 220$	19.65 ± 6.48

Note. Error bars are the standard deviations of measured parameters in the downwind transects, except for the last column where a 33% uncertainty is used for the observed total CH_4 emission rate. Dates are formatted as month/day/year.

Table 4

Methane Emission Rates From Different Sources and Derived Emission Rate as Fraction of Total Natural Gas Production in the Surveyed Marcellus Shale Area in Southwestern Pennsylvania and Northern West Virginia

Flight date	Obs. CH ₄ E. R. ^a (kg/s)	Coal mining CH ₄ E.R. ^a (kg/s)	NG distrib. CH ₄ E.R. ^a (kg/s)	Enteric ferment. CH ₄ E.R. ^a (kg/s)	Landfills CH ₄ E.R. ^a (kg/s)	O&NG CH ₄ E.R. (kg/s)	NG prod ^b (m ³ /s)	CH ₄ emission rate (% of NG prod.)
8/25/2015	23.44 ± 7.74	15.04 ± 2.26	0.09 ± 0.03	0.06 ± 0.01	0.03 ± 0.02	8.21 ^{+10.76} _{-8.21}	918.1	1.50 ^{+1.97} _{-1.50} %
8/29/2015	20.52 ± 6.77	15.04 ± 2.26	0.09 ± 0.03	0.06 ± 0.01	0.03 ± 0.02	5.30 ^{+9.71} _{-5.30}	918.1	0.97 ^{+1.78} _{-0.97} %
9/14/2015	19.66 ± 6.48	15.04 ± 2.26	0.09 ± 0.03	0.06 ± 0.01	0.03 ± 0.02	4.43 ^{+9.40} _{-4.43}	956.5	0.78 ^{+1.65} _{-0.78} %

Note. Dates are formatted as month/day/year.

^aE.R. = emission rate. A 33% uncertainty is used for the observed total CH₄ emission rate (Ren, Salmon, et al., 2018). As the uncertainties in Table 1 of Maasakkers et al. (2016), the following uncertainties (2σ) are estimated in the CH₄ emission rates: ±15% for coal mining, ±30% for NG distribution, ±18% for enteric fermentation, and ±64% for landfills. The actual uncertainties for the CH₄ emissions from these sectors may vary from the uncertainties used here.

^bThe mean natural gas production within the surveyed area in August and September 2015 at 1 atm and 288.7 K. A CH₄ molar fraction of 0.877 ± 0.084 in natural gas (Román-Colón & Ruppert, 2014) in this area is used to derive total amount of CH₄ in natural gas.

rates from O&NG operations to be 0.44% and 4.18% of production, which is a broader range relative to the CH₄ emission rates obtained in three flight experiments in 2015 (Table S3).

3.4. Correlation Between Methane and Ethane/Propane

A strong correlation between CH₄ and C₂H₆ and a moderate correlation between CH₄ and propane (C₃H₈) were observed in the 16 VOC samples collected during the three flight experiments (Figure 7). These correlations strongly support that at least some of the CH₄ enhancements observed during the flights are the result of emissions from O&NG operations. Similar good correlations with these compounds have been found in previous studies in other O&NG operation areas (e.g., Karion et al., 2013; Peischl et al., 2015, 2016; Pétron et al., 2012; Smith et al., 2015). In a survey done by USGS in 2014, 80 samples were collected from different wells located within our study region (Román-Colón & Ruppert, 2014). The mean molar composition of natural gas was found to be 87.7% CH₄, 5.88% C₂H₆, 2.02% C₃H₈, 2.40% nitrogen, and 2.0% other compounds, implying an average ethane-to-methane molar ratio of 6.7% for these well samples in the surveyed area. This ratio is greater than the slope (2.3%) of the C₂H₆ versus CH₄ correlation plot in Figure 7 derived from our VOC canister samples (hereafter, C₂H₆-to-CH₄ ratio), implying that the O&NG CH₄ is diluted by other sources of CH₄ that do not contain C₂H₆.

Previous studies have found that coal mines do not emit significant C₂H₆. As a result, the C₂H₆-to-CH₄ ratio in emissions from coal mines is much lower than found for emissions from natural gas operations (Kim, 1973). The numerical estimates in Table 4 suggest that coal mining and O&NG operations are the two

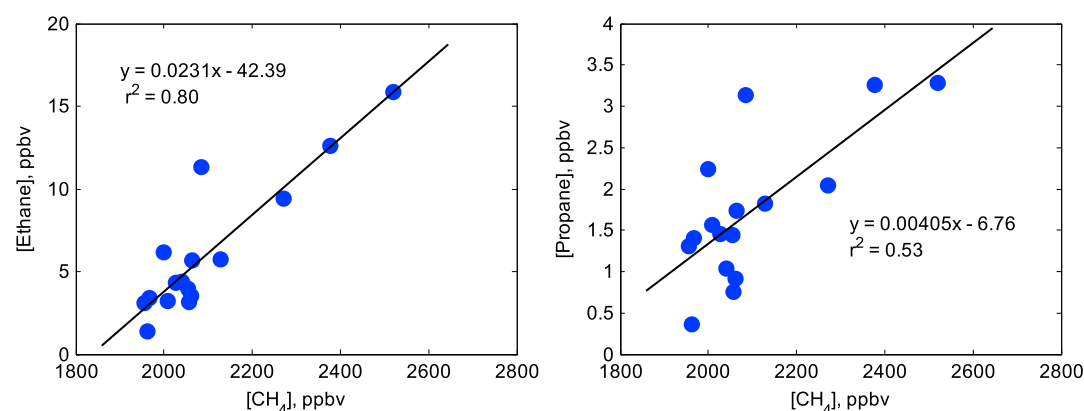


Figure 7. Ethane (C₂H₆) versus CH₄ (left) and propane (C₃H₈) versus CH₄ (right) over the surveyed Marcellus Shale area in southwestern Pennsylvania and northern West Virginia in August and September 2015. The solid lines show the least squares linear regression.

dominant CH₄ emission sources in the surveyed region. We are able to use the C₂H₆-to-CH₄ ratio observed in ambient air and the ratio in the natural gas (6.7%) and coal (0%) to infer the relative contributions to methane emissions from these two sources.

The C₂H₆-to-CH₄ ratio of 2.3% for ambient air implies that coal mining accounts for 66% of the total CH₄ emissions and O&NG operations account for the remaining 34%, resulting in a CH₄ emission rate of 1.3%. This emission rate falls within the range between the lower and upper limits of the emission rate (0–3.5%) that we had estimated based on the aircraft-based mass balance experiments and bottom-up CH₄ emissions from coal mining. For an extreme assumption of zero emissions of CH₄ from coal mining, the inferred CH₄ emission rate from natural gas production would be 3.8%, which is slightly greater than the upper limit of 3.5% based on mass balance (Table 4). However, there is considerable variability in the observed C₂H₆-to-CH₄ ratio on particular flight days, and thus there is uncertainty in the average ratio due to the limited number of canisters collected for VOC measurements in each flight experiment as shown in Figure S6. The variability may occur because emissions from coal mining and from O&NG operations are not always well mixed at the locations where the VOC samples were collected. In addition, variability of background ethane and methane concentrations can result in different slopes for individual flight days. The quantitative use of the C₂H₆-to-CH₄ ratio would benefit from a larger density of measurements.

In support of the idea that O&NG CH₄ emissions are diluted by coal-bed CH₄, it is known that there are significant emissions of natural gas from coal mines in the surveyed area. According to U.S. EPA's GHGRP, the U.S. CH₄ national inventory for 2012 (Maasakkers et al., 2016), and observed total CH₄ emission rate, CH₄ emissions from the coal mines account for about 71% of the total CH₄ emissions from our surveyed area (Table 4). A ground-based survey in the southwestern Marcellus indicated substantially more CH₄ from O&NG operations than from coalbed methane wells (Johnson & Heltzel, 2016). Caulton et al. (2014) also identified several shale well pads in our surveyed area with high CH₄ emissions. These pads were identified as in the drilling phase, a preproduction stage previously assumed to have little or no CH₄ emissions. These wells accounted for only 1% of the wells in their study area, but had 6–9% of the CH₄ emissions from all sources (Caulton et al., 2014). Drilling through coalbed layers would be associated with little emissions of C₂H₆, but high emissions of CH₄. Townsend-Small et al. (2016) measured CH₄ stable isotopes from abandoned oil and gas wells in Ohio, Colorado and Utah, and found that those wells emit both natural gas and coalbed CH₄. The O&NG wells in our surveyed area underlie coalbeds and have the potential for release of coalbed CH₄ (Lyon et al., 2015).

4. Discussion

The average CH₄ emission rate from the surveyed area (4,200 km²) of the southwest Marcellus Shale was 21.2 ± 2.0 kg CH₄/s or 5.0 ± 0.5 g CH₄ km⁻²/s. This emission rate is broadly consistent with the value of 2.0–14 g CH₄ km⁻²/s reported by Caulton et al. (2014) for the same region, and larger than the values of 1.2 ± 0.6 g CH₄ km⁻²/s reported by Swarthout et al. (2015) for the southwest Marcellus. Caulton et al. (2014) conducted nine flights in June 2012 and Swarthout et al. (2015) collected whole air samples throughout an 8,050-km² area surrounding Pittsburgh, PA, in June 2012. The CH₄ emission rate from our study is an order of magnitude larger than the emission rates we calculate to be 0.54 g CH₄ km⁻²/s of Barkley et al. (2017) and 0.43 g CH₄ km⁻²/s of Peischl et al. (2015), both obtained from the Marcellus Shale region in northeastern Pennsylvania. Observational aircraft studies are generally based upon a limited number of transects, two in the case of Peischl et al. (2015) and eight in our study.

Our mean CH₄ emission rate as a percentage of natural gas production was estimated to be 1.1%. This emission percentage is greater than the emission rate of 0.18–0.41% by Peischl et al. (2015) and 0.08–0.72% by Barkley et al. (2017) estimated for the Marcellus Shale region in northeastern Pennsylvania, but is similar in magnitude to the loss rates estimated by a number of other studies (Table 1), including a study that measured facility-level CH₄ emissions in southwestern Pennsylvania and northern West Virginia with a mean emission rate of 1.35% (a median emission rate of 11% for conventional wells and 0.13% for unconventional wells; Omara et al., 2016). One possible reason for the different emission rates between southwestern and northeastern Pennsylvania is that most wells in northeastern Pennsylvania are newer and unconventional (i.e., hydraulic fractured and horizontally drilled), while there are many older and conventional wells in

southwestern Pennsylvania and northern West Virginia. These old conventional wells tend to have higher emission rates according to a recent study conducted in the same area (Omara et al., 2016). In addition, compared to northern Pennsylvania the O&NG extracted from southwestern Pennsylvania is wetter, that is, containing more nonmethane hydrocarbons, which requires more separation and gas processing and can lead to more CH₄ losses, for example, from tank venting.

An emission rate of 2.4% for a 20-year time horizon based on the global warming potential of CH₄ is the climate benefit limit, beyond which natural gas becomes worse with respect to climate forcing than coal. The calculation of this break-even point, described in section S4 of the SI, also includes the emission of CH₄ from coal mining. Because the methane lifetime in the atmosphere is about 10 years (Voulgarakis et al., 2013), a 20-year (or a few decades) time horizon should be preferred to consider in terms of the global warming potential of CH₄. Given our measured emission rate of 1.1% for the Marcellus Shale in southwestern Pennsylvania and northern West Virginia, the use of natural gas rather than coal for combustion will result in a smaller climate impact than coal over the next few decades. This calculation assumes that there are no significant emissions for natural gas transported from this region to power plants. The rates of CH₄ emissions listed in Table 1 are currently the subject of intense study and debate (Allen et al., 2013; Alvarez et al., 2012; Brandt et al., 2014; Cathles, 2012; Howard et al., 2015; Howarth, 2014, 2015; Howarth et al., 2011). For example, Howard (2015a) and Howarth (2015) have argued that Allen et al. (2013) might have underestimated CH₄ emissions and hence obtained an erroneously low CH₄ emission rate. The validity of the study by Allen et al. (2013) is still an ongoing point of contention (Alvarez et al., 2016, 2018; Guglielmi, 2018). It is noteworthy that there is considerable temporal variability in CH₄ emission rates in shale gas production regions, which could lead to variability in these estimates (Lavoie et al., 2017). Given the current low cost of natural gas, a purely economic driver to reduce the atmospheric release of CH₄ does not exist. Thus, existing regulatory approaches must be maintained in order for energy derived by the combustion of natural gas to remain a net climate benefit, relative to energy derived from coal combustion.

Initial regulations have been implemented in the United States in stages starting in 2012, focusing on reducing the emissions of VOCs (U.S. EPA, 2012). For example, the dominant source of VOC emissions during well development is the completion-venting step of the hydraulic fracturing (or fracking) process, in which the fracking fluids and solid-phase proppants are brought to the surface. Roy et al. (2014) estimated these emissions to be 3.8 and 21 tons of VOC per dry or wet well drilled in the Marcellus Shale, respectively (Roy et al., 2014). Beginning in October 2012, operators were required to capture or flare the gases, and from January 2015 onward, only capturing was allowed. However, wells considered exploratory or wells to determine the boundary of a natural gas field are exempt from these regulations.

The CH₄ leak rate per unit of natural gas production may have been trending downward in recent years (Schwietzke et al., 2016; U.S. EPA, 2018; U.S. EIA, 2018a; Vinciguerra et al., 2015) due to the new regulations that affected onshore oil and gas production (U.S. EPA, 2012; Healey & Pergande, 2014). These regulations have likely contributed to the recent apparent leveling off of the C₂H₆-to-total nonmethane organic carbon ratio observed at the U.S. EPA's PAMS in Essex, Maryland (Figure 8) during 2012–2015 (Vinciguerra et al., 2015). In October 2013, continuous bleed pneumatic devices at production facilities were required to limit gas venting to 6 standard cubic feet per hour (~0.17 m³/hr; U.S. EPA, 2012). While occurring in the 2013 calendar year, these reductions would likely not have been observable at the Essex monitoring station until 2014 because the PAMS measurements are only made during June through August. Gas production storage tanks with an expected VOC emission rate of 6 tons/year or more were required to reduce VOCs by 95% by April 2014 for tanks commissioned after April 2013, or by April 2015 for older storage tanks. In January 2015, the completion venting procedure (i.e., clearing fluid and debris from a well before production) required removal of VOC emissions through reduced emissions completion (REC) processing and could no longer be flared (U.S. EPA, 2015). In May 2016, the U.S. EPA issued a new set of clean air standards specifically limiting CH₄ emissions from new and modified sources in the oil and gas industry (U.S. EPA, 2016). The implementation of these newer regulations is expected to further reduce CH₄ and other air pollutants emitted from O&NG operations. Improvements in the natural gas delivery system and changes in ethane to methane ratios in natural gas delivered could also affect the trend in ethane at the Essex site.

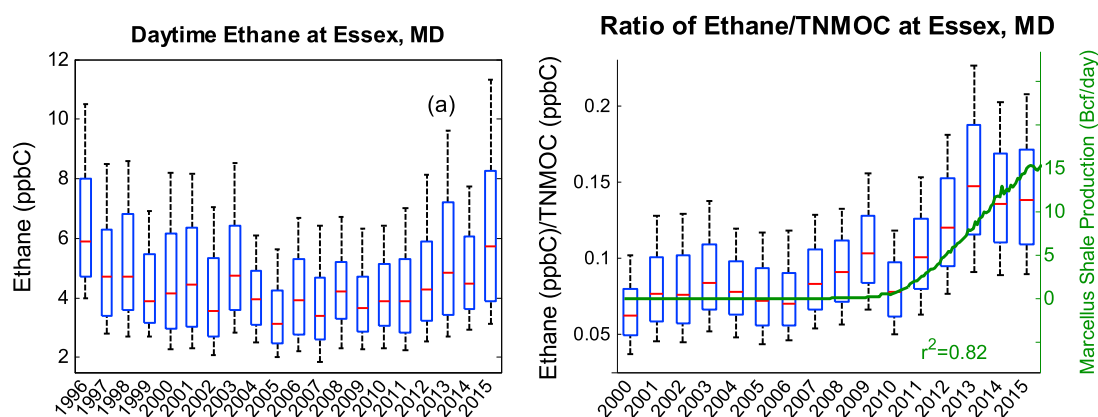


Figure 8. Hourly daytime ethane mixing ratio in units of parts per billion carbon (ppbC) (a) and the ratio of ethane to total nonmethane organic carbon (TNMOC) (b) observed at Essex, MD, shown by box and whisker plots. The box provides the 25th and 75th percentiles, with the median represented by the red bar, and the whiskers extend to the 10th and 90th percentiles. In addition, the natural gas production rates from the Marcellus Shale are shown in green in (b). A strong correlation of the C_2H_6 to TNMOC ratio versus the Marcellus Shale natural gas production was observed with an r^2 value of 0.82.

5. Conclusions

We conducted three flight-based mass balance experiments over the Marcellus Shale in southwestern Pennsylvania and northern West Virginia in August and September 2015. We calculate the mean emissions of CH_4 to the atmosphere, from the 77-km \times 55-km surveyed area, to be 21.2 kg CH_4 /s (or 0.668 Tg CH_4 /year) with an overall uncertainty of $\pm 33\%$ in the mass balance approach, showing strong evidence of localized emissions of CH_4 from this region. Two additional flights conducted in the same area in 2016 indicated the mean emissions of CH_4 to be 29.0 kg CH_4 /s (section S5).

Based on the total natural gas production and CH_4 emissions in the sectors other than O&NG operations, we estimate a mean CH_4 emission rate from the O&NG operations in our surveyed area to be 1.1% of the total natural gas production. Using the uncertainties in the mass balance approach and CH_4 emissions from sources other than O&NG, we estimate the lower limit as 0% and the upper limit as 3.5% (Table 4). This emission rate is broadly consistent with the results from several other recent studies based on atmospheric observations, including the U.S. EPA GHG inventory estimate for CH_4 emissions. Our best estimate of the CH_4 emission rate does not exceed the break-even point of 2.4% (based on the global warming potential of CH_4 over a 20-year time horizon), beyond which natural gas becomes worse with respect to climate forcing compared to coal. Our mean estimated emission rate indicates a climate impact of CH_4 combustion below that of coal, but the full range includes values above this point. Hence, the production of energy from CH_4 extracted from our surveyed area with current technologies is a climate benefit, over the next two decades, if our measured emission rate is representative of typical conditions for extraction in the Marcellus Shale and other shale gas basins. This conclusion is reversed if downstream leakage exceeds 1.3% of natural gas production or if the bulk of the CH_4 from coalbeds results from drilling for O&NG, or if the upper limit of our CH_4 emission rate (i.e., 3.5%) turns out to be close to the actual value. Although new regulations on the completion-venting step of the hydraulic fracturing appear to have improved emission rates, further actions are needed in order to reduce natural gas losses.

There appears to be a substantial source of CH_4 from processes in this Marcellus Shale area that contain little C_2H_6 . Limited VOC measurements from canisters filled during these flights show that the observed C_2H_6 -to- CH_4 ratio was 2.3%, which is smaller than the C_2H_6 -to- CH_4 ratio of 6.7% in the natural gas samples at the wells for this region. The lower C_2H_6 -to- CH_4 ratio in the atmosphere is likely due to the emissions of coalbed natural gas that contains little C_2H_6 , emitted either directly from coal mines or from wells that drilled through coalbed layers. The uncertainty in the C_2H_6 -to- CH_4 ratio leaves open the possibility that coal mines dominate CH_4 emissions in the southwestern Marcellus region.

This work demonstrates that a flight-based mass balance approach is a valuable tool for estimating CH_4 emissions from O&NG operations. More of such observations are needed to assess the consistency of

results across different regions, to better quantify CH₄ emissions for inventories, as well as to characterize and reduce uncertainties of CH₄ emissions associated with the mass balance approach.

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COMMENT

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OPEN

Europe's renewable energy directive poised to harm global forests

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This comment raises concerns regarding the way in which a new European directive, aimed at reaching higher renewable energy targets, treats wood harvested directly for bioenergy use as a carbon-free fuel. The result could consume quantities of wood equal to all Europe's wood harvests, greatly increase carbon in the air for decades, and set a dangerous global example.

In January of this year, even as the Parliament of the European Union admirably voted to double Europe's 2015 renewable energy levels by 2030, it also voted to allow countries, power plants and factories to claim that cutting down trees just to burn them for energy fully qualifies as low-carbon, renewable energy. It did so against the written advice of almost 800 scientists that this policy would accelerate climate change¹. This Renewable Energy Directive (RED) is now finalized. Because meeting a small quantity of Europe's energy use requires a large quantity of wood, and because of the example it sets for the world, the RED profoundly threatens the world's forests.

Makers of wood products have for decades generated electricity and heat from wood process wastes, which still supply the bulk of Europe's forest-based bioenergy^{2,3}. Although burning these wastes emits carbon dioxide, it benefits the climate because the wastes would quickly decompose and release their carbon anyway. Yet nearly all such wastes have long been used⁴.

Over the last decade, however, due to similar flaws in the 2008 RED, Europe has expanded its use of wood harvested to burn directly for energy, much from U.S. and Canadian forests in the form of wood pellets. Contrary to repeated claims, almost 90% of these wood pellets come from the main stems of trees, mostly of pulpwood quality, or from sawdust otherwise used for wood products⁵.

Greenhouse gas effects of burning wood

Unlike wood wastes, harvesting additional wood just for burning is likely to increase carbon in the atmosphere for decades to centuries^{6–16}. This effect results from the fact that wood is a carbon-based fuel whose harvest and use are inefficient from a greenhouse gas (GHG) perspective. Typically, around one third or more of each harvested tree is contained in roots and small branches that are properly left in the forest to protect soils but that decompose and release

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Table 1 Wood harvest energy and potential demands

Region	Roundwood production	Harvest volume 2015 (10 ⁶ m ³)	Energy content of harvested wood (EJ)	Total primary energy consumption 2015 (EJ) ^a	Potential % of present primary energy supplied by 2015 roundwood harvests	Plausible primary wood biomass energy required by new directive (EJ) ^b	% of 2015 wood harvest plausibly required for expanded bioenergy in 2030 ^c
Europe	Industrial	333	3	70	4.3%	3.9	130%
	Total	428	3.85	70	5.6%	3.9	101%
World	Industrial	1826	17.9	571	2.1%		
	Total	3688	36.1	571	4.2%		

^aBased on estimate of 0.49 tDM/m³ for the World and 0.45 tDM/m³ for Europe and 20 GJ/tDM (Supplementary Methods)

^bAssumes roundwood supplies 40% of mandated increase in Europe's final renewable energy from 2015–2030, which would be mandated by RED, 35% used for bioelectricity at 25% efficiency and 65% for heat at 85% efficiency (Supplementary Note 3)

^cAlso assumes Europe meets 32% target increase in European economy-wide energy efficiency from 2007 levels by 2030 (Supplementary Note 3)

carbon. Wood that reaches a power plant can displace fossil emissions but per kWh of electricity typically emits 1.5x the CO₂ of coal and 3x the CO₂ of natural gas because of wood's carbon bonds, water content (Table 2.2 of ref. 17) and lower burning temperature (and pelletizing wood provides no net advantages) (Supplementary Note 1)^{6,16}.

Allowing trees to regrow can reabsorb the carbon, but for some years a regrowing forest typically absorbs less carbon than if the forest were left unharvested, increasing the carbon debt. Eventually, the regrowing forest grows faster and the additional carbon it then absorbs plus the reduction in fossil fuels can together pay back the carbon debt on the first stand harvested. But even then, carbon debt remains on the additional stands harvested in succeeding years, and it takes more years for more stands to regrow before there is just carbon parity between use of wood and fossil fuels. It then takes many more years of forest regrowth to achieve substantial GHG reductions.

The renewability of trees, unlike fossil fuels, helps explain why biomass can eventually reduce GHGs but only over long periods. The amount of increase in GHGs by 2050 depends on which and how forests are ultimately harvested, how the energy is used and whether wood replaces coal, oil or natural gas. Yet overall, replacing fossil fuels with wood will likely result in 2–3x more carbon in the atmosphere in 2050 per gigajoule of final energy (Supplementary Note 2). Because the likely renewable alternative would be truly low carbon solar or wind, the plausible, net effect of the biomass provisions could be to turn a ~5% decrease in energy emissions by 2050 into increases of ~5–10% or even more (Supplementary Note 2).

Consequences for forests

The implications for forests and carbon are large because even though Europe harvests almost as much wood as the US and Canada combined, these harvests could only supply ~5.5% of its primary energy and ~4% of its final energy. If wood were to supply 40% of the additional renewable energy—an uncertain but plausible level—the wood volumes required would equal all of Europe's wood harvest (Supplementary Note 3). In fact, the RED sets a goal to increase by 10% renewable energy for heat, sourced overwhelmingly from wood, which would likely by itself use ~50% of Europe's present annual wood harvest^{18,19}. European Commission planning documents projected somewhat smaller roles for bioenergy based on lower renewable energy targets, but they scale up to ~55–85% of Europe's wood harvest at the larger target ultimately adopted (Supplementary Note 4). Supplying this level of wood will probably require expanding harvests in forests all over the world.

The global signal may have even greater effects on climate and biodiversity. At the last global climate conference (UNFCCC-COP 23, Bonn 2017), tropical forest countries and others,

including Indonesia and Brazil, jointly declared goals “to increase the use of wood ... to generate energy as part of efforts to limit climate change”^{20,21}. Once countries and powerful private companies become invested in such efforts, further expansion will become harder to stop. The effect can already be seen in the United States, where Congress in both 2017 and 2018 added provisions to annual spending bills declaring nearly all forest biomass carbon free—although environmentalists have so far fought to limit the legal effects to a single year^{22,23}. If the world met just an additional 2% of global primary energy with wood, it would need to double its industrial wood harvests (Table 1).

Why the RED sustainability criteria are insufficient

Unfortunately, various sustainability conditions in the RED would have little consequence. For example, one repeated instruction is that harvesting trees should occur sustainably, but sustainable does not equal low carbon (Supplementary Note 5). Perhaps the strictest version of sustainability, often defended as a landscape approach, claims GHG reductions so long as harvest of trees in a country (or just one forest) does not exceed the forest's incremental growth^{24–27}. Yet, by definition, this incremental growth would otherwise add biomass, and therefore carbon storage to the forest, holding down climate change²⁸. This carbon sink, in large part due to climate change itself, is already factored into climate projections and is not disposable. Harvesting and burning this biomass reduces the sink and adds carbon to the air just like burning any other carbon fuel. The directive only requires forests to maintain existing carbon stocks in limited circumstances, but given the size of the global forest sink, even applying such a rule everywhere would still allow global industrial wood harvests to more than triple (Supplementary Note 6)^{29,30}.

The directive also repeatedly cites a goal to preserve biodiversity, but its provisions will afford little protection. Prohibitions on harvesting wood directly for bioenergy apply only to primary forests—a small share of global forests (Supplementary Note 5). In addition, any forests could be cut to replace the vast quantities of wood diverted from existing managed forests to bioenergy.

Some argue that increasing carbon in the atmosphere for decades is fine so long as reductions eventually occur, but timely mitigation matters. More carbon in the atmosphere for decades means more damages for decades, and more permanent damages due to more rapid melting of permafrost, glaciers and ice-sheets, and more packing of heat and acidity into the world's oceans. Recognizing this need, the EU otherwise requires that GHG reductions occur over 20-years, but that timing does not apply to forest biomass (Supplementary Note 5).

Instead, the directive incorporates the view that forest biomass is inherently carbon neutral if harvested sustainably (Supplementary Note 5). Although the RED requires that bioenergy generate large greenhouse gas reductions, its accounting rules

ignore the carbon emitted by burning biomass itself (Annex VI, section C, par 13 in ref. 31). They only count GHGs from trace gases and use of fossil fuels to produce the bioenergy, which is like counting the GHGs from coal-mining machinery but not from burning the coal.

The main new Commission thinking, reflected in the sustainability provisions, is that bioenergy rules do not need to count plant carbon so long as countries that supply the wood have commitments related to land use emissions under European rules or the Paris accord (RED, Article 26, point (6)(1)(ii)) (Supplementary Note 5). But this thinking repeats the confusion that occurred at the time of the Kyoto Protocol between rules designed only to count global emissions and laws designed to shape national or private incentives³². Under accounting rules for the UN Framework Convention on Climate Change (UNFCCC), countries that burn biomass can ignore the resulting energy emissions because the countries that cut down the trees used for the biomass must count the carbon lost from the forest. Switching from coal to biomass allows a country to ignore real energy emissions that physically occur there, but the country supplying the wood must report higher land use emissions (at least compared to the no-bioenergy alternative). The combination does not make bioenergy carbon free because it balances out global accounting, the limited goal of national reporting.

But this accounting system does not work for national energy laws. If a country's laws give its power plants strong financial incentives to switch from coal to wood on the theory that wood is carbon-neutral, those power plants have incentives to burn wood regardless of the real carbon consequences. Even if a country supplying the wood reports higher land use emissions through the UNFCCC, that carbon is not the power plant's problem. Only if all potential wood-supplying countries imposed a carbon fee on the harvest of wood, and this fee equaled Europe's financial incentive to burn it, would European power plants have a financial reason to properly factor the carbon into their decisions. No country has done that or seems likely to do so.

In fact, few countries have any obligation to compensate for reduced carbon in their forests because few countries have adopted quantitative goals in the land use sector as part of the Paris accord³³. Even if countries did try to make up for reduced forest carbon due to bioenergy with additional mitigation of some kind, all Europe would achieve is a requirement that its consumers pay more to do something harmful for the climate so that other countries could then spend additional money to compensate.

Europe has also created a kind of reverse REDD + strategy by treating forest and all other biomass as carbon neutral in its Emissions Trading System, which limits emissions from power plants and factories. While the not yet realized hope behind REDD + is to reward countries for preserving carbon in forests, this bioenergy policy means forest owners can be rewarded for the carbon in their trees—so long as they cut them down and sell them for energy. The higher the price of carbon rises, the more valuable cutting down trees will become. Strangely, this policy also undermines years of efforts to save trees by recycling used paper instead of burning it for energy. Even as recycling policies push consumers to save trees, this policy will encourage others to burn them.

Alternative low carbon energy sources

Alternatives include various forms of solar power, which typically generate at least 100 times more useable energy per hectare than bioenergy even on good land—and even more on dry lands and rooftops^{34,35}. Possible future limits on solar if storage does not evolve cannot justify bioenergy today. With solar costs already

dropping below \$US 0.02/kWh in some world locations, and offshore wind in Europe below \$US0.06, solar and wind have many economic advantages over bioenergy, particularly for electricity, even with bioenergy's incorrect GHG accounting³⁶. Unfortunately, these advantages are unlikely to fully negate the political and occasional economic benefits enabled by flawed climate accounting of simply replacing fossil fuels with wood.

Although some scientists support this use of forests^{24,26,27}, and the IPCC has found it difficult to speak clearly about biomass in the face of different views (see Appendix 11.13 in ref. 37), the fact that ~800 scientists came forward provides hope of a clearer and stronger message from the scientific community. The fate of the biosphere appears at stake. Individual European countries still have discretion to pursue alternatives to forest biomass. Whatever their fields, all scientists who care should educate themselves, overcome a natural reluctance to venture into a separate and controversial field, speak with great clarity and hold public institutions to account.

Data availability

All data used or calculated for this comment are presented in tables in the main text or supplement or are available from publicly available sources cited.

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Author contributions

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Rocky Mountain Institute

Adapting to Fire: How Cities Can Enhance Resilience with Distributed Energy

March 3, 2020 | By Madeline Tyson, Rushad Nanvatty

As California experienced uncharacteristically low precipitation in February, normally its peak rainy season, parts of the state are [moving into drought conditions](#). This is likely to increase wildfire prevalence in the state in 2020, and it underscores the point that communities need to be thinking about a range of strategies to increase their resilience to wildfires. One of these strategies is the way that communities approach their electricity systems.

Distributed energy resources (DERs)—such as on-site solar, battery energy storage, and microgrids—can both help decrease the likelihood of wildfires and protect communities from their worst effects. City governments have an important role to play to help accelerate deployment of these technologies and solutions by lowering the barriers to adoption, investing in critical facilities and community microgrids, enhancing energy efficiency, and engaging in utility planning and regulatory processes.

Wildfires Cause Disproportionate Harm to Our Most Vulnerable Communities

The fires in California have recently shown us that severe climate-related emergencies are the new normal (California's wildfire "season" is [becoming a year-round phenomenon](#)), and the costs can be astronomical. The economic impacts of the 2018 fires alone have been [estimated at \\$400 billion](#)—nearly twice the biennial [budget](#) for the entire state. The costs of the mandatory blackouts, or Public Safety Power Shutoffs (PSPSs), that California utilities have been implementing to try to avoid additional wildfire damage are exorbitant as well. Consider, for example, the cost of outages on schools: the PSPS implemented by PG&E during the Kincade Fire caused approximately [500,000 students to miss school](#), at an estimated societal cost of [\\$14 million dollars per day](#).

Those most affected by wildfire impacts are the elderly, the very young, the medically vulnerable, and low-income communities, which are disproportionately communities of color. [A nationwide study](#) by researchers at the University of Washington showed that Native Americans are six times more vulnerable to wildfire impacts than whites. Blacks and Hispanics are about 50 percent more vulnerable. These communities struggle to pay for fire safety measures and insurance before an event and for rebuilding after an event. These vulnerabilities are further heightened by [price-gouging on rentals](#) in the wake of wildfires, exacerbating California's housing shortage. During and after these events, the rich tend to leave and the poor tend to stay; [poverty rates can climb by a full percentage point](#) in areas hit by major disasters.

Cities Must Lead in Promoting Resilience Solutions

While [companies can leave in the wake of disasters](#), cities cannot. Local governments are responsible to their residents and to the local businesses and institutions who remain or return. Cities need to protect their local economies and retain employers and workers. Building resilience is an essential part of that equation.

One way in which cities are acting to build resilience is by taking greater control of their energy systems. At the extreme end of the spectrum, San Jose and San Francisco are evaluating the potential to [municipalize their energy systems](#) (i.e., buying the local electricity infrastructure and running it as a city utility), which could allow them to emphasize investments like local microgrids in their resource planning. Others are using their [community choice aggregation](#) programs to [implement similar solutions](#).

There are, however, several other ways that cities can promote the same aims within the structure of a conventional city-utility relationship, including:

1. Streamlining permitting for solar-plus-storage for individual homes and businesses.
2. Enhancing community-wide resilience through investments in critical facilities and microgrids.
3. Promoting building energy efficiency to address the demand side of the resilience equation.
4. Helping bake resilience into electricity system planning through engagement with utilities and regulators.

Let's look at each of these in turn.

Streamlining Permitting for Solar-Plus-Storage

Behind-the-meter solar-plus-storage can enable “continuity of operations” in our homes and businesses, allowing us to keep running our air conditioners, refrigerators, lights, computers, and home medical equipment. Increased adoption of these distributed energy resources can also help reduce fire danger by lowering the strain on aging transmission equipment—the culprit in California’s Camp Fire, the [most destructive](#) in the state’s history.

But these solutions are expensive—and incentives like the [\\$100 million for the behind-the-meter battery program](#) being implemented by the California Public Utilities

Commission won’t be able to reach everyone. A 10 kilowatt solar array costs around [\\$30,000](#), while the cheapest Tesla Powerwall will set you back around [\\$10,000](#).

While cities may not be able to do much to affect the price of a solar panel or battery pack, they can certainly help reduce “soft costs”—especially for rooftop solar. According to the Solar Foundation, the permitting, inspection, and interconnection process for installing a typical residential solar array accounts for around [one-third of the total cost](#), which averages between \$3.00 and \$3.50 per watt in the United States. Contrast that with Australia, where average residential solar prices have [dipped below \\$1.30 per watt](#)—in large part due to a permitting and interconnection process that treats residential solar arrays more like household appliances than like major pieces of grid infrastructure.

A solar industry and nonprofit consortium is [working for a permitting and inspection system](#) that is more like Australia’s or Germany’s. The system would involve a simple, free online application platform where pre-approved installers receive automatic

approval as long as they draw from a certified equipment list. As part of the system, randomized spot checks would keep installers in compliance, with companies losing accreditation if or when they fail. In a system like this, cities control permitting—and influence interconnection costs—so it could significantly accelerate DER deployment, while also promoting the local solar installation jobs that are already [one of this country's fastest growing employment categories](#).

Investing in Critical Facilities and Microgrids

While back-up power can make sense at the level of the individual household or small business, these solutions are largely inaccessible to much of our population. [According to US census data](#), 34 percent of America's homes are occupied by renters, and 57 percent of Americans live in multifamily buildings. Furthermore, having solar panels and a Powerwall won't do anyone much good if they need to evacuate their home or place of work.

Cities therefore need to make resilience a feature of their communities by investing in essential facilities that can provide direct relief during emergencies and can serve as a foundation for more expansive local microgrids in the future. Municipal buildings such as schools, recreation centers, and public housing are obvious candidates. They are often thought of as “secondary critical loads” and do not have dedicated backup power. Cities can start small, investing in enough capacity to serve the functions that usually comprise only [10–25 percent of the total energy demand](#) of these facilities.

To maximize the resilience benefits of these solutions, it is important to base them on solar-plus-storage rather than fossil fuels. Facilities reliant on diesel generators typically only have enough fuel to last a couple of days, while batteries are replenished every time the sun comes up (and even through the wildfire haze). The [Stone Edge Farm microgrid](#), based primarily on solar and 10 different types of batteries, operated continuously through 10 days of Sonoma County fires in 2017, and again through PG&E's PSPS in fall 2019, with its solar array operating at [50 percent of normal production despite the smoke and ash](#).

Emerging battery technologies, like flow batteries or solid-state batteries, can also [mitigate or eliminate the flammability concerns](#) that come with standard lithium-ion chemistries. In addition, solar-plus-storage solutions avoid the heavy pollution emitted from burning diesel during both their emergency operation and monthly testing—which is of concern in densely populated urban areas.

The batteries used do not need to be stationary. The 60 kWh battery that comes with a mid-range Tesla Model 3 (America's best-selling EV in 2018) [stores as much electricity as the average American home consumes in two days](#). Electric buses could provide back-up power for schools, which often serve double duty as refuge centers in emergencies—as [Holy Cross Energy is considering in Colorado's Roaring Fork Valley](#). Cities can also work more closely with private institutions providing vital public services, including healthcare, food services, telecommunications, water, and waste management. While many of these facilities already have robust back-up power, they could potentially benefit from an integrated approach that increases overall system capacity and extends resilience benefits to additional facilities while lowering overall system costs. [A study led by the New York State Energy Research and Development](#)

[Authority \(NYSERDA\)](#) showed that the cost-effectiveness of these integrated microgrids improves if:

- the system can operate on a more frequent basis, provide more services, and access more value streams than just back-up generation;
- critical facilities are tightly clustered (within a half-mile of each other);
- system design can be optimized via access to granular consumption data (15-minute intervals); and
- the cost of installing switching equipment on existing utility wiring—a key cost driver—can be kept to a minimum.

Eventually, microgrids focused on critical facilities could be expanded further. Prioritization could go toward supporting the [16 infrastructure sectors](#) considered by the US Department of Homeland Security to be “so vital” that their incapacitation or destruction would have a debilitating effect on national security, the national economy, public health, and public safety.

Many cities can also take advantage of their “town and gown” relationships by taking microgrid lessons from their local colleges and universities. [Higher education institutions have long been microgrid leaders](#) because losing power can mean losing years of vital work. As UT Austin’s Juan Ontiveros explains, “If a professor loses a transgenic mouse with 20 years of research built into it, that’s a nightmare.” The microgrid he manages, designed to protect the University’s \$500 million worth of research, is one of the biggest in the country and has delivered 99.999 percent reliability over the last 40 years. Princeton’s microgrid kept the lights on during Hurricane Sandy when much of surrounding New Jersey went dark. UC San Diego’s microgrid serves 92 percent of its electricity needs.

When the technical microgrid fixes are accompanied by financing solutions, these community microgrids can be implemented without capital outlays from the city. For example, the [Montgomery County microgrid](#) in Maryland was developed and financed by Schneider Electric and Duke Energy. In California, Fremont’s fire station microgrid is [projected to save the city a projected \\$350,000](#) through a power purchase agreement.

Promoting Building Energy Efficiency

Solar-plus-storage and microgrid solutions will go a lot further if they serve buildings and equipment that operate efficiently. For example, a 10 kilowatt-hour battery can run a highly efficient (US SEER 18) 1.5 ton air conditioner for three hours, which is about twice as long as it can run a low-efficiency (US SEER 9) unit.

In other words, resilience solutions that incorporate back-up power with efficiency measures will deliver many more critical [“hours of safety”](#) (the duration a building can maintain livable conditions during an extreme weather event or wildfire). In addition to maintaining comfortable temperatures, this could mean enabling critical equipment to keep operating and preserving minimally acceptable indoor air quality. This is important in and near populated areas, where smoke from wildfires can be particularly harmful because it contains the remnants of not just trees and plants, but also synthetic chemicals, paints, and plastics.

The main determinants of hours-of-safety include how well insulated a building is (to guard against temperature extremes), how much air leakage occurs between the inside and the outside (which affects indoor air quality as well as temperature), and how long critical equipment can keep functioning—a function of back-up power capacity relative to load (e.g., the energy stored in your battery relative to the power draw of your home dialysis machine).

The demand side of the resilience equation could be helped by city-led efforts to enhance building codes, establish emissions limits and minimum efficiency standards for existing buildings, require building disclosures on emissions and energy performance, and enforce equipment standards.

Engaging with Utilities and Regulators

Even when tensions run high, as they do when power outages occur, city-utility collaboration is vital for cities to achieve their resilience and sustainability goals. The terms and goals of collaboration can vary greatly, but [city-utility partnership agreements](#) offer examples of how cities can improve communication and align resources and capacity with key planning needs. For example, as utilities like PG&E in California move forward with the development of resilience zones and pre-installed interconnection hubs, cities could ensure that these DERs meet the cities' goals and don't result in investment in more fossil fuel generation capacity.

[RMI analysis](#) has shown how the cost of installing solar-plus-storage at critical facilities is the same as centralizing the assets at one utility-owned location when average annual outages hit 1 percent, and the cost is lower at any outage levels higher than 1 percent. Investments in [balancing equipment and storage at or near existing substations](#) can relieve stress on transmission lines (by mitigating the effects of solar overproduction) and enable the “islanding” of parts of the distribution network. Participation in the California energy storage market during non-emergencies can create an additional value stream and further improve the economics of these investments.


City engagement can't end at the utility relationship—cities must also engage in the regulatory process. Regulatory proceedings on integrated resource plans (IRPs), rate cases, and pilot programs directly affect cities' resilience and sustainability goals. These proceedings can be complex and arcane, but it is crucial that cities show up and use the influence they have as utilities' (often) biggest customers. They can leverage the expert testimony offered both by nonprofit service providers like GridLab and for-profit consultants like the Greenlink Group or Synapse Energy. They can also tap the knowledge of other cities and technical experts (including Rocky Mountain Institute) through initiatives like the [American Cities Climate Challenge](#) and the [Urban Sustainability Directors Network](#).

Cities in Georgia and Utah have shown how they can impact major planning decisions. After intervention by Atlanta and several other local communities in Georgia Power's recent IRP, the utility more than doubled its use of renewables and nearly doubled its energy storage capacity numbers. [According to Daniel Tait](#), a researcher with the Energy and Policy Institute, “Intervenors made a difference through testimony. With the

information that intervenors put forward, their modeling and their testimony, it's becoming increasingly clear how cost-competitive renewables and, increasingly, storage are in Georgia." In Utah, [Rocky Mountain Power has partnered with several local governments](#) to support passage of state legislation that authorizes a path to net-100 percent renewable electricity for communities with ambitious clean energy goals.

Looking Ahead

These types of engagement by cities will allow them to improve their energy systems to invest in their community's resilience. In our increasingly turbulent world, all these strategies will need to move from notable to the norm.



THE US CLIMATE FAIR SHARE

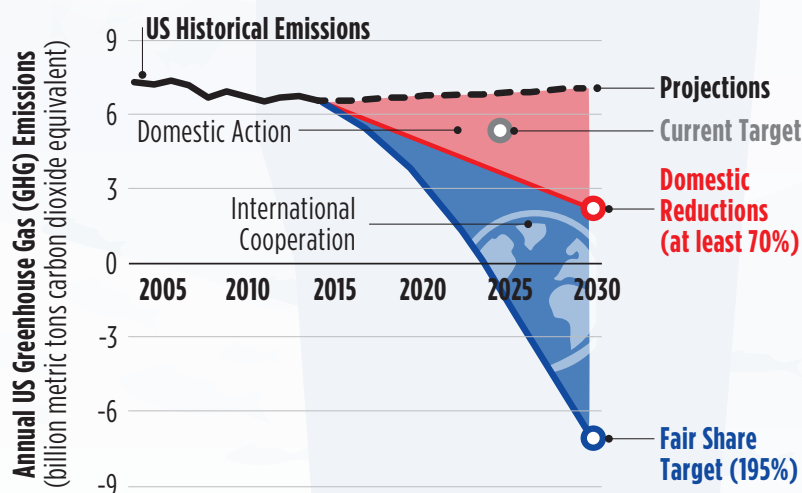
TO LIMIT GLOBAL WARMING TO **1.5°C**

Why?

- Overall Historic Responsibility:** The US has released more global warming pollution than any other country and remains the world's second highest emitter (China, the highest, has 4x the population).
- Financial Capacity:** The US is the world's wealthiest country, with much of that wealth concentrated in a small elite.
- The Right Thing to Do:** The US has a moral and legal obligation to protect human rights which are threatened by the climate emergency.



THE US FAIR SHARE TARGET:



Reduce greenhouse gas (GHG) emissions by **a total of 195% below 2005 levels by 2030.***

Reduce at least 70% within the US, and the remainder through support to developing countries, to enable them to reduce their emissions faster than they otherwise could.

THE US FAIR SHARE (195% or 14 billion metric tons CO₂eq) =

70%
(5 BILLION METRIC TONS)
domestic emissions reduction

AT HOME

Our domestic greenhouse gas emissions need to be cut by **at least 70% below 2005 levels by 2030**, with a view of **fully decarbonizing the US economy as early as possible.**



125%
(9 BILLION METRIC TONS)
emissions reductions abroad

INTERNATIONAL

The U.S. Fair Share also means helping developing countries reduce greenhouse gas emissions beyond what they can do on their own. The U.S. is responsible for enabling substantial emissions reductions abroad through financial and technological support.



USCAN

CLIMATE ACTION NETWORK