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CALIFORNIA ENERGY COMMISSION

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Docket No. 20-IEPR-02

COMMISSIONER WORKSHOP ON NEAR-ZERO
VEHICLES AND LOW-CARBON FUELS

REMOTE VIA ZOOM

Session 1: Near-Zero Emission Vehicles and Biomethane

WEDNESDAY, JULY 29, 2020

10:00 A.M.

Reported by:

Martha Nelson

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1 P R O C E E D I N G S

2 10:00 A.M.

3 WEDNESDAY, JULY 29, 2020

4 MS. RAITT: Good morning. It's ten
5 o'clock we'll go ahead and get started.

6 Welcome to today's IEPR -- oh, excuse
7 me -- to today's Workshop on Near-Zero Emission
8 Vehicles. Excuse me. I'm having a technical
9 problem. I'll be right with us.

10 I'm Heather Raitt, the Program Manager
11 for the Integrated Policy Report, which we refer
12 to as the IEPR. Today's workshop is being held
13 remotely, consistent with Executive Orders N-25-
14 20 and N-29-20, and the recommendations from the
15 California Department of Public Health, to
16 encourage physical distancing to slow the spread
17 of COVID-19.

18 Instructions for attending or
19 participating in the meeting were provided in the
20 notice and include both internet and call-in
21 options. The notice is available on the Energy
22 Commission's webpage.

23 We're broken this topic into two sessions
24 in an attempt to lesson technology fatigue and
25 encourage participation. This morning's session

1 is on near-zero emission vehicles and biomethane.
2 And session two starts this afternoon at 2:00
3 p.m. and will focus on liquid low-carbon fuels.

4 This meeting is being recorded. We'll
5 post a recording and written transcript on our
6 website. Also, today's presentations have been
7 posted on our website.

8 We'll be taking a poll later today to
9 better understand who is attending.

10 Also, attendees have the opportunity to
11 use the Zoom Q&A to pose questions to the
12 panelists, discussing the near-zero vehicles and
13 biomethane. So to do that, attendees may type
14 questions for panelists by clicking on the Q&A
15 icon. And before typing a question, please,
16 check to see if someone else has already posed a
17 similar question and, if so, you can click the
18 thumbs-up to vote on it. The questions with the
19 most thumbs-up clicks are up-voted to the top of
20 the list.

21 And then we'll reserve about five or ten
22 minutes at the end of the panel for the attendee
23 Q&A. And so, given time restrictions, we're
24 unlikely to elevate all questions received.
25 Also, we will not be taking Q&A for the first

1 presenter, only for the speakers on the panel.

2 So now I'll go over how to provide
3 comments on the material in today's workshop.
4 There will be an opportunity for public comments
5 at the end of the session, so that will be a
6 little after the noon hour. You can click the
7 raise-hand icon to let us know you'd like to make
8 a comment. And if you change your mind, you can
9 click it again and your hand will go down.

10 For those on the phone, press star nine
11 to raise your hand and we'll open your line
12 during the public comment period.

13 Alternatively, written comments after the
14 workshop are always welcome and they're due on
15 August 19th at 5:00 p.m. And, again, the meeting
16 notice provides all the information for providing
17 written comments.

18 And then with that, I'll turn it over to
19 Commissioner Monahan for opening remarks.

20 Thank you.

21 COMMISSIONER MONAHAN: Great. Thank you,
22 Heather. So welcome, everybody, to our virtual
23 IEPR workshop series. Today, as Heather noted,
24 we're going to be focusing on near-zero
25 emissions, fuels and vehicles. You know, a lot

1 of our workshops so far have been focusing on
2 program towards zero-emission vehicles and fuels.
3 But this workshop is, I think, particularly
4 important because we have a legacy fleet of
5 vehicles that are highly polluting, especially
6 our heavy-duty diesel fleet of vehicles.

7 And this workshop is really focusing on
8 how do we both address the legacy fleet of
9 vehicles and how do we, in a time when we don't
10 have a large number of zero-emission vehicles,
11 particularly for medium- and heavy-duty
12 applications, how do we make sure that we are
13 attentive to the opportunity to reduce pollution
14 in the near term by switching over to, say,
15 natural gas and biomethane-fueled vehicles?

16 So this is -- I'm really looking forward
17 to this discussion. And I think it's undeniable
18 that the Low Carbon Fuel Standard that California
19 passed over a decade ago has really helped to
20 accelerate investment in both drop-in fuels and
21 just reducing the carbon intensity of the current
22 set of petroleum-based fuels.

23 So this discussion, I think, will be, you
24 know, the backdrop of how the Low Carbon Fuel
25 Standard is already changing the carbon intensity

1 and complexion of the California fuel mix,
2 transportation fuel mix, is an important
3 grounding part of the discussion before we get
4 more deeply into what the opportunities for both
5 biomethane and liquid drop-in fuels.

6 So with that, I'll ask any of the other
7 Commissioners -- let's see, Commissioner Douglas
8 is present -- if you have any remarks, or if
9 Commissioner McAllister is on the dais, as well,
10 he's welcome to make any remarks.

11 COMMISSIONER DOUGLAS: Hi. Good morning.
12 Commissioner Douglas here. I don't have any
13 remarks, except to say that I'm looking forward
14 to this session and the subsequent ones.

15 COMMISSIONER MONAHAN: Great. Thank you.

16 Well, let me then turn to our first
17 speaker, who is Jeremy Martin. Jeremy is the
18 Director of Fuels Policy and a Senior Scientist
19 in the Clean Transportation Program at the Union
20 of Concerned Scientists. He's also a former
21 colleague of mine when I was at the Union of
22 Concerned Scientists. Jeremy and I worked
23 together on various fuel issues, including
24 California's Low Carbon Fuel Standard, so it's --
25 I am particularly excited to have him provide

1 some opening remarks.

2 So Jeremy works on state and federal
3 transportation fuels policy, lifecycle analysis,
4 and he is focused on the intersection of
5 transportation and fuels with energy and
6 agricultural policy. He has a PhD from the
7 Department of Chemistry and Chemical Engineering
8 at the California Institute of Technology. And
9 before working on fuels policy, he worked in
10 research, development and manufacturing of
11 computer chips.

12 So Jeremy has a wide range of skills and
13 I -- to me, he's probably the most sophisticated
14 thinker on biofuels and other transportation
15 fuels in this that I've encountered, so I'm
16 really looking forward to his opening remarks.

17 Jeremy, I turn it over to you.

18 MR. MARTIN: Well, thank you very much.
19 And I guess we'll go to my first slide.

20 And, yeah, as Commissioner Monahan said,
21 it's -- we're former colleagues. And, really,
22 when I entered this work, Commissioner Monahan
23 was a great mentor and, really, a leader in this
24 work at UCS, so it's a great pleasure to present
25 some thoughts to her and the whole Commission to

1 inform this IEPR process.

2 So this slide comes from a paper I wrote
3 a few years ago, back in 2016, summarizing what I
4 thought were, you know, the key things about the
5 role of clean fuels in a low-carbon
6 transportation future.

7 And really, I think, you know, two high-
8 level thoughts I'd start with which, you know, a
9 lot has changed since 2016 but I think these two
10 things remain more or less true, you know, the
11 first one was that clean transportation is
12 basically about using less oil and using more
13 renewable electricity and being smarter about how
14 we produce and use biofuels. So biofuels are an
15 important part of the picture and a tricky one
16 that I'm going to talk about.

17 The other real top line message from this
18 report, which I tried to summarize in this short
19 figure, is, you know, a synopsis of 60 pages of
20 our report in, whatever that is, seven bars is
21 that the lifecycle really matters, so it matters
22 what we make fuels out of, as well as what we
23 make fuels into. And that has a big impact on
24 lifecycle and so that's true for biofuels, it's
25 also true for electricity and, indeed, it's even

1 true for petroleum-based fuels. So how they're
2 produced, what goes into them, as well as what
3 final fuels are produced is important.

4 So I'm going to talk about that a bit in
5 my talk today but I'm going to start, you know,
6 with the big picture perspective.

7 The next slide? Really, can we advance
8 the next slide please?

9 So this is just the overall energy use in
10 the United States over the last 70 years. And if
11 you go to the next slide, you'll see that there
12 was a period of about, almost exactly, 50 years
13 in which we really had only one transportation
14 fuel in the United States. All the fuels were
15 made from petroleum, so more than 95 percent.
16 And at the bottom you see a little natural gas
17 there which is, basically, pipeline fuel, so not
18 powering any kind of vehicles.

19 But that started to change in the next --
20 oh, we're already there -- with biofuels in the
21 last decade or so -- I'm sorry, go back on if you
22 could -- which now account for about five percent
23 of transportation energy -- and I'll come back to
24 that figure later, and so five percent is
25 important to remember -- but -- so that's not a

1 huge amount. But, of course, it's the biggest
2 change in our transportation fuel mix since
3 the -- since my parents were children and the
4 last of the coal-fired steam locomotives were
5 being replaced with diesel locomotives.

6 Okay, so now we'll look at the California
7 slide. So this is the data from the LCFS looking
8 at the alternative fuel use in California, and
9 we've zoomed in. We're not looking at the
10 gasoline, diesel, jet fuel, just the non-
11 petroleum fuels. And, you know, a decade ago,
12 basically, we just had ethanol and a small amount
13 of natural gas. But over the last decade, of
14 course, we've seen growth in biodiesel and
15 renewable diesel, biomethane. And just starting
16 to come into focus is the role of electricity in
17 the transportation fuel mixture.

18 So if we go to the next slide, I thought,
19 as we look to the future, I should start with
20 this view, which the CEC commissioned a couple of
21 years ago from E3. So if we go to the next
22 slide, so this exercise was to look at, you know,
23 how to get an 80 percent emissions reduction in
24 California. And, of course, with transportation
25 being the largest source of emissions, it's a

1 major focus of emissions reductions over that
2 time frame. The next slide looks through the
3 fuel mix that they were forecasting. So this is
4 just two years ago, basically, and you see almost
5 a complete elimination of gasoline and some
6 reduction in diesel but much more modest than the
7 reduction in gasoline.

8 So if we go to the next slide, you know,
9 the reason for that was that, you know, at least
10 two years ago, when this report came out, the
11 feeling was that, you know, especially in the
12 heavy-duty space, really, zero-emission vehicles
13 were going to be a minority of the fuel mix, the
14 vehicle mix, so even out through 2050. And, you
15 know, this was striking, as I was looking at it
16 in the last week or so, because, you know, just
17 in two years, I think, the perspective on what's
18 a reasonable expectation has changed.

19 And so if you go to the next slide?

20 So I was really, I was thinking, struck
21 by this idea that they often discuss in kind of
22 political science and what they call the Overton
23 window, right, that ideas have to move from being
24 seen as unthinkable to just -- and sort of
25 gradually enter the people's consciousness as

1 realistic, and that's necessary before
2 policymakers are willing to embrace them. And
3 clearly technology, like zero-emission trucks,
4 were, just a couple years ago, not seen as
5 plausible for the whole -- for most uses of
6 heavy-duty goods movements. And now, in a short
7 amount of time, that window, they've really
8 entered the window of, you know, what I think the
9 public starts to view as plausible and acceptable
10 and, maybe, even popular on their way to being
11 implemented as policy.

12 So we go -- and, of course, there's a lot
13 of other technologies here which are kind of
14 coming in and out of the Overton window over
15 time. You know, maybe cellulosic biofuels are
16 moving further out than they were ten years ago.

17 But -- so, anyway, let's go to the next
18 slide.

19 So, obviously, what was striking to me
20 is, right, this report came out in June of 2018
21 from E3. And just a couple of months later, you
22 know, with the Paris Agreement and the Global
23 Climate Action Summit in San Francisco, really,
24 the bar was raised with the bills in the
25 legislature focused on getting to zero in the

1 electricity grid, and the governor's executive
2 order on carbon neutrality saying, we're not
3 going to get to 80 percent by 2050 but to 100
4 percent by 2045 and, really, and get to negative
5 after that.

6 So if we go to the next slide, so, you
7 know, and of course that, sort of changing the
8 terms of debate, made possible that. And, of
9 course, process on technology and demonstration
10 projects and support and, you know, tireless
11 advocacy by my colleagues at UCS and many others,
12 you know, helped us to push through, you know,
13 this advanced clean truck rule and really went a
14 lot further than seemed realistic a couple years
15 ago, and really set us on a course towards 100
16 percent zero-emission vehicles by 2045. So this
17 is in California

18 If we look in the federal context on the
19 next slide the -- of course, we haven't put these
20 things into regulation yet, but at least one
21 house of Congress is really starting to think
22 about what a more ambitious agenda on the climate
23 would look like and, you know, talking about a
24 zero-emission grid by 2040, 100 percent zero-
25 emission vehicles in 2035, and trucks in 2040.

1 And something that, you know, for many -- for
2 most of my career seemed implausible is really
3 starting to put a federal Low Carbon Fuel
4 Standard, you know, on the table as a direction
5 we should be going.

6 And so I guess I'd say this, the Overton
7 window for Low Carbon Fuel Standard and for a lot
8 of technologies behind that have really been
9 shifting fast and things are seeming, not just
10 sort of theoretically possible, but even
11 plausible and smart. So big changes recently.

12 So if we go to the next slide, so what
13 does that mean for, you know, for the clean fuels
14 please for near-zero; right? Because I guess, to
15 put this very succinctly, I'd say, you know, the
16 thinking now is perhaps we can cut the petroleum
17 fuel use in half by 2040, cut it in half again by
18 2050, so something like 75 percent of current
19 transportation energy could be replaced with
20 renewable power and hydrogen by midcentury, so
21 that still leaves us, you know, 25 percent left.

22

23 Even with this very, very ambitious goals for
24 zero-emission vehicles, we still need 25 percent
25 of the transportation energy, kind of current

1 levels of transportation energy, to come from
2 some other kinds of low-carbon fuels. And I
3 mentioned before, like, currently, biofuels
4 account for five percent of transportation
5 energy, so 15 percent is five times more than we
6 have now.

7 So even -- I think the point I wasn't to
8 stress is that even when we set really ambitious
9 targets for zero-emission vehicles, that still
10 leaves a big space where we need other low-carbon
11 fuel options to fill in. And, you know, I picked
12 75 percent. You know, it could be 85 percent.
13 With 12 percent of jet fuel, I don't see how it
14 could be much more than 85 percent. You know,
15 maybe if your estimate is at 65 percent but the
16 point is it's several times the amount of low-
17 carbon fuels that we have today and, also, a
18 different set of fuels than we need today.

19 So let's go to the next slide.

20 So I'm going to kind of go back and forth
21 to versions of this slide for a little bit now,
22 which is a very coarse kind of thought about the
23 lifecycle, really thinking about, you know, what
24 are the feedstocks we need to produce fuels and
25 what are the different fuels we need to produce

1 over -- and I'm going to draw lessons from the
2 last decade and really think about the
3 implications, you know, with the targets for 2050
4 and what that means for the interval in between,
5 the next 20 or 30 years.

6 Yeah, go to the next one.

7 So the largest source of biofuels by far
8 today is corn grain ethanol.

9 Go the next slide.

10 Of course, that is mostly used as 10
11 percent ethanol. And that came on fairly
12 quickly, right, btw 2005 and 2010.

13 Next slide.

14 And, of course, to make all that ethanol,
15 we needed a lot more corn. And so, if we go to
16 the next slide, that corn was far -- growth of
17 corn demand was far in excess of growth in yield.
18 And so if you look here, this is the number of
19 acres planted into corn each year in the United
20 States. And, you know, prior to the E10
21 transition in about 2005, we were less than 80
22 million acres, generally. Since we've been at
23 E10, we've been above 90 million acres. And we
24 can't just keep adding 10 million acres of corn
25 planting every few years. So, clearly, this

1 strategy, this kind of process that we went
2 through then, isn't a repeatable strategy to
3 power transportation.

4 Go to the next slide.

5 But -- so I think we need to take that
6 lesson and sort of live within the footprint of
7 the agricultural system that we have but there's
8 still a lot of opportunity to make bigger
9 emissions reductions within that footprint, and
10 we've seen that already in the Low Carbon Fuel
11 Standard. We've seen, you know, more efficient
12 ethanol producers that can reduce emissions by 20
13 percent compared to a typical ethanol facility.
14 There's an application out for comment right now
15 in the Low Carbon Fuel Standard for carbon
16 capture and sequestration at an ethanol plant
17 which would lead, in some cases, to carbon
18 intensities of less than 40 grams a megajoule or
19 60 percent lower than gasoline.

20 And there's more opportunities by
21 improving farming practices so that we can lower
22 the carbon intensity of the feedstocks going into
23 biofuel production. And even, as we use less
24 gasoline, to think about using the ethanol that
25 we have more efficiently in ethanol blends that

1 can make cars more efficient.

2 So I'm going to leave this here. But the
3 point is that there are key opportunities within
4 the existing footprint of ethanol and corn and to
5 continue to make progress and deliver much bigger
6 climate benefits from the same fuel source.

7 Okay, next slide please.

8 So the other big source of what I'll call
9 sort of commodity agricultural products going
10 into biofuels, this is most of the biofuels we
11 have today, are vegetable oils and second-use
12 oils and fats, and those are being made into the
13 bio-based diesel fuels and sustainable aviation
14 fuel.

15

16 Next slide.

17 So most of the biodiesel today is -- more
18 than half is made from soybean oil. And if you
19 look at the share of soybean oil production in
20 the U.S. going to biodiesel, it's gone from
21 nothing to about a third in 20 years. Again,
22 obviously, this is not a sustainable trajectory.
23 We can't keep increasing the use of soybean oil.
24 It's particularly concerning because when you
25 take soybean oil out of food markets, it's

1 probably replaced, not with more soybean oil, but
2 with palm oil, which has a lot of negative
3 climate impacts associated -- from associated
4 deforestation in Southeast Asia, so that's not a
5 good strategy.

6 Next slide.

7 So in California, as you'll probably
8 know, most of the biodiesel is not made from
9 soybean oil, it's made primarily from these
10 secondary fats and oils, distilled corn oil,
11 tallow, used cooking oil. And with the exception
12 of a small amount of the used cooking oil, most
13 of this is not -- these are secondary products
14 and that's preferable to using the food-grade
15 vegetable oils, but they weren't waste products;
16 right? They were going into animal feed, or
17 soaps and detergents, or other products. And,
18 so, and moreover, that resource is not scalable;
19 right? California is now collecting these
20 secondary oils and fats from all over the country
21 and all over the world. And 90 percent of what's
22 produced in California is coming from elsewhere.

23 So, particularly, as I think about, you
24 know, how would we build on California's policy
25 in other states or in a federal Low Carbon Fuel

1 Standard, like, clearly, we can't just expand the
2 amount of -- we can't see the same rate of
3 secondary oil and fat use in the country that we
4 do in California because there just isn't an
5 adequate resource to supply that.

6 So next slide.

7 So I'll just, very briefly, comment on
8 sustainable aviation fuel. I mean, from my
9 perspective, if you're thinking about what you
10 make fuels out of and what you make fuels into,
11 sustainable aviation fuel is, generally, made
12 from the same feedstocks as renewable diesel.
13 Often, it can even be made in the same facilities
14 in very similar processes with hydrotreating.
15 So, really, that's one pool as far as I'm
16 concerned. And the limits on the feedstock
17 availability are limits that apply to both.

18 So there's, you know, a decision about,
19 you know, which is the priority. And I think,
20 you know, if you can air quality co-benefits that
21 are greater for one than the other, that would be
22 a good way to decide, but there's a limited
23 ability to scale all of these commodity ag
24 product-based biofuels over the future.

25 So let's go to the next slide.

1 Oh, yeah, and I just wanted to say, so
2 this is sort of where we are now, right, mostly
3 ethanol, a bit of the biodiesel, and very small
4 amounts of carbon removal entering the picture.

5 If you go to the next slide?

6 You know, I think where we want to head
7 is, you know, I think there's a continued role
8 for ethanol but there's -- obviously, the demand
9 drivers for renewable diesel and sustainable
10 aviation are larger. And so, you know, thinking
11 about, how do we shift the balance, kind of
12 within the same footprint, towards those fuels is
13 one key strategy. And the other one is really to
14 emphasize, how do we put carbon removal into
15 these pathways, so we get more climate benefits
16 from the same sort of footprint of agriculture in
17 the same set of fuels? Okay, next -- or
18 feedstocks.

19 So now I wanted to say a little bit about
20 biomethane, and it's coming from these waste
21 sources, manure, wastewater treatment, landfill
22 gas.

23 Go to the next slide.

24 This is from a fact sheet my colleague,
25 Jimmy O'Dea and I worked on a few years ago,

1 really highlighting that, you know, it's a good
2 idea to capture waste methane and use it to
3 displace fossil natural gas and -- but there's a
4 very limited potential supply of these waste
5 biomethane sources, particularly compared to, you
6 know, the amount of natural gas we use.

7 In the next slide, we look at the natural
8 gas consumption by sector in California and, you
9 know, a very small amount of it is used in
10 vehicles. And from my perspective, given that we
11 have a limited ability to displace fossil gas
12 with the same carbon renewable gas, it makes
13 sense, over time, to think about prioritizing the
14 far-too-deep carbonized. Industrial
15 applications, I think, are the hardest to
16 decarbonize.

17 Interestingly, some of those industrial
18 applications are actually in -- what would be
19 classified as industrial operations are actually
20 in the transportation fuel supply chain; right?
21 So using hydrogen, whether that's to power fuel
22 cell vehicles or at oil refineries, using
23 renewable natural gas in ethanol facilities in
24 place of fossil natural gas, you know, these are
25 applications where natural gas could be replaced

1 with renewable natural gas. And I think those
2 are valuable ones, in addition to the sort of
3 more obvious use directly as a transportation
4 fuel.

5 Next slide please.

6 The last thing to highlight here is that,
7 you know, one of the -- of course, the lowest
8 carbon score is assigned in the LCFS, which is
9 dairy and agricultural biomethane and that's
10 because it's a strategy to avoid methane
11 emissions from agriculture, and we can do that
12 while displacing fuel, so that's good. But it's
13 important to sort of not let that get ahead of
14 the sort of most important variables that we
15 should think about when we're thinking about our
16 food systems and really making them sustainable.
17 Mitigating methane is an important part of that
18 but it's by no means the only part. So making
19 sure we have, you know, good and healthy food and
20 that it's safe for the workers and good for the
21 environment in the places where it's produced is,
22 also, you know, I think a key part of making sure
23 that biomethane is a productive strategy and not
24 a problem.

25 So let's go on.

1 So just to wrap that up, sometimes we see
2 much larger estimates about how much biomethane
3 is possible, which mostly rests on a view that
4 you could convert biomass to biomethane through
5 the gasification processes. I'll talk about
6 this.

7 I'm skeptical about this for a couple
8 reasons. One, is that, you know, particularly
9 with ag, I mean, the idea of taking a powerful
10 greenhouse gas pollutant and turning that into an
11 opportunity to displace fuel doesn't really apply
12 when you don't have a methane-based source to
13 begin with. And the second thing is that there
14 are other opportunities for using biomass that I
15 think may be more valuable than turning it into
16 biomethane.

17 So let's go on and I'll talk about
18 biomass.

19 Oh, I'm sorry, before I do that, just to
20 wrap up, right, so using biomethane to displace
21 fossil methane is a useful strategy. Even
22 better, if we can kind of do that into low-carbon
23 fuels where we can get the emission benefits,
24 tailpipe emission benefits, as well, and if you
25 can combine -- build carbon removal into that

1 system, you know, I think that's where you really
2 get the highest and best kind of outcome from
3 this waste resource, as well as mitigating the
4 emissions on the front end.

5 Next slide.

6 So, lastly, I want to make a few comments
7 about biomass. Today, we make a little bit of
8 electricity from biomass but it's really the
9 future where biomass looks like it has a bigger
10 role in transportation and decarbonization.

11 Next slide.

12 So on the next slide, I thought this
13 report, that came out recently from Livermore, is
14 very instructive at really highlighting the
15 importance that biomass can play in carbon
16 removal. And this is a long report. There's
17 lots of good stuff in here and I don't have much
18 time.

19 So I'll just, in the next slide, pull
20 out, you know, kind of the key summary and
21 highlight that when they looked at, you know, the
22 best opportunities to use California-based
23 biomass to maximize the climate benefits of it,
24 it was really targeting a zero-carbon fuel, like
25 hydrogen, and adding that to carbon removal. And

1 when you do that, of course, you both get the
2 transportation energy source and you get the
3 negative emissions which, I think, over time
4 become really valuable.

5 So next slide.

6 I think I'm not staring at a clock but,
7 oh, yes, but I'm running out time, so I'll just
8 quickly wrap up.

9 I think, you know, for biomass targets,
10 from my perspective, the best long-term use is
11 zero-carbon fuels and carbon removal. That
12 coupling is a really powerful one. But there are
13 going to be places where these hard to
14 decarbonize fuels, like aviation fuel or certain
15 applications for distillate fuels, would also
16 make sense. And, probably, the logistics will be
17 kind of key to figuring out which is the best
18 option in any given circumstance, right, if you
19 have access to a hydrogen pipeline or if making a
20 liquid fuel works out better logistically.

21 Next slide.

22 So this is just, you know, all the
23 pathways that I see in the future. I'm not going
24 to repeat them, just to say that, you know, I
25 think we want to be headed towards these zero-

1 carbon fuels and carbon removal, but there's
2 certainly a wide variety of applications that
3 make sense as we head in that direction.

4 Next slide.

5 This a few things I did not talk about.
6 I'll call them more exotic things, so, you know,
7 using what's called green hydrogen or power-to-
8 liquids or power-to-gas, direct air capture just
9 to do carbon removal, all of these are
10 interesting technologies from a long-term
11 perspective, but I'm just, I'm happy to comment
12 on any questions, if you want, but just to
13 acknowledge that they're there.

14 Next slide.

15 So just to close, you know, my view is
16 that, in the long term, renewable power is really
17 the primary strategy for clean transportation but
18 low-carbon fuels have an important role to play,
19 both for the legacy fleet but also for hard-to-
20 decarbonize sectors and to really capture
21 decarbonization opportunities over the long term.

22 With those low-carbon fuels, as we think
23 about how to prioritize them, it's important to
24 look for opportunity to steadily reduce carbon
25 intensity, target them towards the harder-to-

1 decarbonize applications, you know, build carbon
2 removal into the supply chains, and really keep
3 an eye on, you know, where the feedstocks are
4 coming from and whether those fuels are having a,
5 you know, work, support sustainable agriculture
6 and forests so that we don't have any bad
7 outcomes while we're trying to decarbonize our
8 transportation sector.

9 So, anyway, that's my summary. And I'm
10 happy to answer any questions.

11 COMMISSIONER MONAHAN: Okay. Thanks
12 Jeremy.

13 Commissioner Douglas, if you want to join
14 me on the dais, you're more than welcome. I
15 think we have about ten minutes, is that right,
16 Heather, for questions from the dais? I'm going
17 to assume that's the right amount. Heather, you
18 can tell me if that's not right.

19 MS. RAITT: Oh, you're right. Sorry.

20 COMMISSIONER MONAHAN: So, Jeremy, can
21 you walk us through the carbon sequestration?
22 What does that look like for biofuel?

23 MR. MARTIN: Sure. What -- I mean, well,
24 so right now what see in the ethanol production
25 already is that there's, in these fermentation

1 processes, there's sort of pure CO2 emitted in
2 reasonably large quantities now; right? So
3 capturing that is just one of the most cost-
4 effective places to do CO2 capture for
5 sequestration.

6 So I think -- and really, when you think
7 about carbon removal or what's sometimes calls,
8 you know, BECS, bioenergy carbon capture and
9 storage, I mean, you want a sort of low-carbon
10 source of biomass. And then if you can sequester
11 that, you're doing carbon removal. And then so I
12 think --

13 COMMISSIONER MONAHAN: Is there any --
14 are there any programs? Like are there any
15 projects happening, either in the U.S. or
16 globally, to sequester that carbon?

17 MR. MARTIN: Yeah. Absolutely. Well,
18 so, you know, one of the big pilot projects was
19 at an ethanol plant in Illinois. But, actually,
20 there's this application in front of CARB right
21 now, just for final comment, with Texas ethanol
22 plants working with Oxy to do carbon
23 sequestration from ethanol production. And that
24 will reduce the carbon intensity of the ethanol
25 down to, you know, around 40, plus or minus,

1 grams a megajoule. So that's already
2 happening --

3 COMMISSIONER MONAHAN: And why --

4 MR. MARTIN: -- and there's lots more --

5 COMMISSIONER MONAHAN: -- why is it, so,
6 Jeremy, why is it that we can't do it from a
7 coal-fired power plant, but we can do it from an
8 ethanol facility? Like what makes the economics
9 work out better?

10 MR. MARTIN: Oh, well --

11 COMMISSIONER MONAHAN: Or is that outside
12 of your expertise?

13 MR. MARTIN: No. No. There's two big
14 reasons.

15 I think one is that a coal-fired power
16 plant has, you know, a diluted CO2 in the exhaust
17 and so you have to separate the CO2 from a lot of
18 air, and then that's a lot of work, where the CO2
19 coming out of the ethanol distillation is pure
20 CO2 that requires -- doesn't have to be separated
21 from air.

22 So that's the kind of fundamental and
23 scientific thermodynamic reason why it's so much
24 easier to do it at an ethanol plant.

25 I mean, the other one is, I think, you

1 know, if you have a marginally cost-effective
2 source. I mean, it may also be that in the power
3 sector, right, replacing coal with a low-carbon
4 source, you could go to a lot of trouble to take
5 some of the carbon out of the CO2 exhaust of
6 coal. And when you're done you still have a
7 positive net emission and a relatively high
8 expense where -- so -- and you have good
9 alternatives in renewable energy that are cheaper
10 to achieve even lower carbon results.

11 In the transportation side, you know, you
12 have harder-to-replace fuels, higher costs, you
13 know, higher priced products, and an easier to
14 capture CO2. So I think that there's both kind
15 of economic and technical reasons why these
16 opportunities in the fuel supply chain are really
17 emerging as, you know, kind of more prominent and
18 more promising than some of the power sector ones
19 which people paid more attention to a few years
20 ago.

21 COMMISSIONER MONAHAN: And can you walk
22 us through what it means that other states and
23 the federal government may be adopting a Low
24 Carbon Fuel Standard? What will that mean in
25 California if that happens?

1 MR. MARTIN: Sure. So, I mean, I think
2 when we think about -- there are certain
3 technologies where having more people enter the
4 field lowers -- you know, gives you benefits of
5 scale and lowers cost. But in other technologies
6 where the fundamental economics are driven by,
7 you know, a scarce feedstock or resource, you
8 know, then having more people enter is going to,
9 you know, obviously mean that there's not as much
10 to go around.

11 So I think that's where, you know, we
12 definitely have some underutilized resources.
13 And, you know, there's a lot of opportunity on
14 the, you know, on the biomass-based fuels and
15 biomass. And that's a resource which has not
16 been heavily tapped yet.

17 I'd say, on the biomethane, there is some
18 more opportunity but it's not -- it's, by no
19 means, unlimited. And so as you have more states
20 or the whole country looking for it, the scaling
21 of that will be more limited.

22 And then in the vegetable oil-based
23 space, I think that's where there's a really
24 constrained supply. And so, you know,
25 particularly with those, you know, kind of

1 renewable diesel, biodiesel, the sustainable
2 aviation fuels, we really need to get those to
3 new feedstocks before they can scale on a broader
4 level for the whole country because there's just
5 not that much used cooking oil and animal fats in
6 the marketplace beyond what we're using now.

7 COMMISSIONER MONAHAN: Commissioner
8 Douglas, do you have some questions for Jeremy?

9 COMMISSIONER DOUGLAS: Maybe just one or
10 at least one.

11 So, you know, I might have just missed
12 this in your presentation, but when you -- you
13 know, what do you see as prospects for fuels from
14 wood waste? Because we've got a lot of it here
15 in California --

16 MR. MARTIN: Sure.

17 COMMISSIONER DOUGLAS: -- and it causes
18 us a lot of challenges.

19 MR. MARTIN: Yeah. I mean, I think
20 that's -- I think finding ways to make efficient
21 use of the wood waste to get climate mitigation
22 is a really valuable opportunity.

23 I guess the question, in a way, is that
24 there's -- well, so the first question is as we
25 think about taking that out of the forest, you

1 know, that often creates a lot of controversy and
2 skepticism about can it be done in a way which is
3 really good for the forest and not, you know,
4 just maximizing the extraction for the purpose of
5 use? So that's not my expertise. But clearly,
6 you know, to have that be a positive project,
7 making sure that that's a priority and that the
8 removals are, you know, advancing the sort of
9 health of the forest is critical.

10 COMMISSIONER MONAHAN: Um-hmm.

11 MR. MARTIN: But then when you take it
12 out the question is, you know, you've got people
13 saying, well, we can gasify it to make
14 biomethane. You've got people saying, oh, we can
15 make it into jet fuel, or we could make it into
16 electricity and do carbon capture, hydrogen. And
17 you can't do all of those; right?

18 I mean, at the moment, it's an
19 underutilized resource. But when you look at
20 people's roadmap for 2050, you've got sort of at
21 least four groups that sort of want all of it,
22 and they can't all have all of it.

23 So you know, from my perspective, in the
24 long term, you know, if we can get all of the
25 carbon sequestered, then that's the maximum

1 climate benefit. And so that points to, you
2 know, using it towards zero-carbon fuels, like
3 hydrogen or electricity. But, you know, but we -
4 - but I think the liquid fuels also have a
5 reasonable -- I mean, you know, there's going to
6 be some demand for liquid fuels for quite a
7 while, so if those pathways work out better.

8 I mean, this long report from Livermore,
9 you know, did justice that I don't have time to
10 do, or probably expertise at the moment but,
11 right, like if you want to sell the hydrogen, you
12 need to be -- have proximity to a hydrogen
13 pipeline and those aren't there now. So, you
14 know, if you want to get started on this project
15 now, hydrogen is not the appropriate target
16 today, depending on logistics.

17 And so it may make a lot more sense to do
18 something where you get a high value and media
19 that you can transport better. And so I think
20 there's a lot of opportunities for liquid fuels
21 in that regard because they're more
22 transportable.

23 So I guess I'd support, you know,
24 especially towards developing those supply chains
25 that make good use of the resource and, you know,

1 get started with that now. And if liquid fuels
2 are the growth area now, then by all means, let's
3 do that. But let's look for opportunities to
4 capture CO2 because there's almost always CO2
5 that comes out of the liquid fuel production
6 process, a portion of it. And then over time, you
7 know, can we capture more of it
8 ?

9 So, I guess --

10 COMMISSIONER DOUGLAS: Okay.

11 MR. MARTIN: -- does that make sense?

12 COMMISSIONER DOUGLAS: Sure.

13 MR. MARTIN: Okay.

14 COMMISSIONER DOUGLAS: You know, one more
15 question, and I think that's -- you know, one
16 more.

17 The other question I have, you mentioned
18 briefly how the industrial sector can be a
19 particular challenge and might be a place for
20 some more specific strategies. And I just
21 wondered if you could elaborate a bit on that?

22 MR. MARTIN: Sure. Well, in some way --
23 well, it's interesting, because when you start
24 talking about the lifecycle of fuels, I mean,
25 actually, the lifecycle of oil is what's

1 happening in refineries and in oil fields, and
2 those emissions are usually classified as
3 industrial sector emissions. In fact, you know,
4 refineries are a pretty big piece of the
5 industrial sector. And of course, when we're
6 talking about carbon capture and ethanol plants,
7 those are industrial sector sequestration; right?
8 So -- and so, actually, even if you're using
9 biomethane, you could use it as a transportation
10 fuel in a CNG-powered truck, but you could also
11 use it to replace fossil natural gas that's going
12 into the fuel supply chain in those other areas.

13 So I think that's the -- so I think there
14 are these key areas in the fuel supply chain
15 which are already a part of the industrial sector
16 and are opportunities to, you know, use a
17 renewable source to replace a fossil source for
18 biomethane, the implement carbon capture and
19 carbon removal in those pathways. And I think
20 with that learning from there, that we can then
21 think about, you know, in parts of the supply
22 chain which aren't focused on transportation,
23 like making steel or concrete or something --

24 COMMISSIONER DOUGLAS: Yeah.

25 MR. MARTIN: -- you know, hopefully there

1 will be some lessons learned from making gasoline
2 and ethanol that we can implement there, both in
3 terms of policy and in terms of technology.

4 COMMISSIONER DOUGLAS: Okay. All right.
5 Well, thank you. I think those are my questions
6 for now.

7 COMMISSIONER MONAHAN: Great.

8 Jeremy, we just have one last question.
9 And, actually, it's coming from the Q&A. It's a
10 popular one, ironically, also from a former Union
11 of Concerned Scientists staff person, Julia
12 Levin.

13 So there's a question about the Lawrence
14 Livermore National Lab report --

15 MR. MARTIN: Um-hmm.

16 COMMISSIONER MONAHAN: -- which found
17 that California could generate about 4 billion
18 GGE of methane -- or biomethane per year. And
19 that's looking at the technically available and
20 sustainable organic waste feedstock.

21 MR. MARTIN: Um-hmm.

22 COMMISSIONER MONAHAN: Do you have any
23 comments on that finding which, you know, seems
24 more ambitious in terms of the amount of
25 biomethane that could be generated sustainably?

1 MR. MARTIN: Sure. So I don't have the
2 details at the tip of my fingers but, broadly
3 speaking, I'll make a couple comments.

4 The first one is I suspect that that's --
5 I mean, that taking this broad definition that I
6 commented on briefly, right, where you're not
7 just talking about the sort of waste methane
8 that's coming from landfills, water treatments
9 and agricultural operations, but also looking at
10 all of the available sources of biomass and
11 imagining gasifying those to make biomethane. So
12 I'm pretty skeptical about the value of that.
13 Biomethane -- I mean methane's a potent
14 greenhouse gas pollutant. Methane is not a
15 particularly valuable transportation fuel. And
16 you know, I think biomass has a lot of other
17 opportunities.

18 So, to me, I look at that biomass
19 resource and say, you know, I'd prioritize either
20 making it into the things like aviation fuel and
21 diesel where we clearly have demand that's going
22 to be impossible to meet from like the waste oils
23 and fats, or making it into zero-carbon fuels and
24 capturing all the CO2.

25 So you know, the report goes into lots of

1 scenarios and, certainly, making biomethane is
2 one possible path forward. But I think what they
3 found is, you know, if you make hydrogen, you can
4 capture all the carbon. If you make methane, you
5 capture some of the carbon and then you release a
6 bunch of it when you burn it.

7 So, yeah, it's certainly possible if you
8 devote biomass to that purpose to make some more.
9 But in my -- from my perspective, that's -- it's
10 not at all clear that that's a wise use of that
11 resource.

12 COMMISSIONER MONAHAN: Great. Well,
13 thank you. I think we're at time. So, Jeremy,
14 really appreciate your expertise in giving us
15 this grounding introductory session for the rest
16 of our workshop, and so thank you.

17 And I think I'll pass it now over to
18 Heather, who is going to help introduce our
19 panel.

20 MS. RAITT: Yeah. Thank you,
21 Commissioner.

22 And thank you, Jeremy.

23 And before I go to the panel, we will
24 just do a quick poll, just we wanted to get a
25 better sense of who is in the audience today. So

1 if you could just take a moment to look at that
2 and give us sort of the answer that best
3 describes the type of organization you represent
4 or if you're representing yourself, of course,
5 we'd like to know that too. And we'll just wait,
6 just give it a few seconds, and we'll close out
7 the poll in about ten seconds here.

8 (Whereupon a Zoom poll is taken.)

9 MS. RAITT: All right, I guess we can
10 close there.

11 So we got about half the people who
12 participated. Thank you for everybody who
13 answered. And it looks like we have a pretty
14 good diversity of representatives, but mostly
15 from the utility and energy service providers.
16 So thank you, everybody, for participating. It
17 just helps us to get a better sense of who is
18 joining today.

19 And so with that, we'll move on to our
20 panel, and it is on near-zero vehicles and
21 biomethane. And it is being moderated by Tim
22 Olson from the California Energy Commission. And
23 Michael Comiter will help moderate the Q&A from
24 attendees.

25 So go ahead, Tim. Thanks.

1 MR. OLSON: This is --

2 MS. RAITT: There you go.

3 MR. OLSON: -- this is Tim Olson.

4 (Indiscernible) an Advisor, Policy Advisor, for
5 the Fields and Transportation Division
6 (indiscernible).

7 MS. RAITT: Uh-oh. Tim, your sound is
8 off.

9 MR. OLSON: (Indiscernible.)

10 MS. RAITT: Hmm. Maybe I should go
11 ahead, and I'll give you another chance here.

12 MR. OLSON: (Indiscernible.)

13 MS. RAITT: So it looks like Tim is going
14 back to computer audio.

15 Well, maybe I can just go ahead, and
16 we'll just go to our first presenter, if that's
17 okay?

18 So the first presenter is Doug Patteson
19 from the California.

20 MR. PATTESON: Good morning.

21 MS. RAITT: Good morning. Thanks Doug.

22 MR. PATTESON: Can you hear me okay?

23 MS. RAITT: Yeah. That sounds great,
24 Doug. Thank you. Go ahead.

25 MR. PATTESON: Great. I'm Doug Patteson.

1 I'm a Supervising Engineer with the Central
2 Valley Regional Water Quality Control Board. The
3 Central Valley Region is one of nine regions in
4 the state. We are overseen by the State Water
5 Resources Control Board. And our mission is to
6 protect water quality from discharges of waste.

7 Next slide please.

8 The greatest issue in the Central Valley,
9 at least the greatest acute issue, is nitrates in
10 groundwater. There are a lot of sources of
11 nitrate in groundwater, municipal wastewater
12 treatment plants, septic systems, industrial and
13 food processing, as well as agriculture,
14 including animal agriculture.

15 Next slide.

16 A six-year study done by a representative
17 monitoring program found that there were elevated
18 nitrate concentrations above drinking water
19 limits at all monitored dairies, kind of
20 confirming that dairies are a significant
21 contributor to nitrates.

22 Next slide.

23 The Regional Board regulates dairies by
24 permit. The first permit was issued in 2007.
25 Prior to that there was a state regulation called

1 Title 27 that had some general requirements for
2 confined animal facilities, but the first dairy
3 permit was in '07. It has requirements for
4 ponds, including a requirement for pond liners
5 for new or expanded ponds. But many -- most of
6 the ponds that were existing prior to 2007 are
7 not lined.

8 But more than 90 percent of the nitrate
9 flux to groundwater is from land application
10 areas where manure is applied to crop land. The
11 Dairy General Order has requirements for land
12 application areas to manage manure so that the
13 uptake of nitrogen is maximized and leaching
14 below the root zone of crops and, eventually, to
15 groundwater is minimized.

16 The Regional Board intends to revise the
17 General Order to improve management practices or
18 require improved management practices. That
19 order is currently under petition and being
20 reviewed by the State Water Board. We anticipate
21 that they will issue an order addressing the
22 regulation of dairies. And we will coordinate
23 our revision of the Dairy General Order with
24 that.

25 Dairies that have digesters that only

1 accept manure from the dairy can stay under the
2 Dairy General Order. And with or without a
3 digester, there are the same water quality
4 issues. Digesters are a benefit to air quality,
5 for sure, but they don't really increase nor
6 decrease the threat to water quality from the
7 dairy.

8 In 2010 the Regional Board adopted a
9 dairy digester order that allowed for the
10 addition of other substrates to enhance
11 biomethane production. It has -- that Digester
12 General Order has, potentially, the same
13 requirements for the dairy operations as the
14 Dairy General Order does. But substrates, when
15 there are added, can increase the salt and, in
16 some cases, nitrate loading.

17 Next slide.

18 In 2006 the Regional Board began an
19 effort to address the key issues of salt and
20 nitrate in groundwater. That effort is called CV-
21 SALTS. That stands for Central Valley Salinity
22 Alternatives for Long-Term Sustainability. And
23 its goal is solutions that will lead to enhanced
24 water quality, as well as economic sustainability
25 in the valley.

1 With regard to nitrate solutions, there
2 are three goals: the immediate goal of providing
3 safe drinking water to impacted communities and
4 individuals; a goal of reducing the nitrate
5 impacts to water supplies, and that's where
6 revising the Dairy General Order would come in,
7 and more stringent requirements; and finally, to
8 restore groundwater quality, which is a long-term
9 goal. Even if all discharges ceased today, it
10 will be years, and in many cases decades, before
11 groundwater quality is restored.

12 And that is my presentation. Thank you.

13 MS. RAITT: Thank you, Doug. This is
14 Heather.

15 I'm not sure if we have Tim.

16 MR. OLSON: Yeah. Can you hear me?

17 MS. RAITT: You sound great, Tim.

18 MR. OLSON: Yeah. Can you hear me?

19 Okay. Sorry. I just closed out and came back on.

20 Okay, so our next speaker is Tom Swenson
21 from Cummins-Westport, also known as Cummins.
22 It's a joint venture between two companies. And
23 Tom can explain, maybe, how that all materialized
24 over time. But this company is the innovator and
25 creator of a low NOx, low nitrogen oxide natural

1 gas engine for, originally, 8.9 liter, then 12-
2 liter engine and now, I think, a 6.4 -- or 4.6-
3 liter engine.

4 MR. SWENSON: 6.7.

5 MR. OLSON: And -- 6.7. I'm sorry.

6 MR. SWENSON: It's all right.

7 MR. OLSON: So please go ahead, Tom.

8 MR. SWENSON: Yeah. Great. Well, thank
9 you for that introduction Tim.

10 And just a little bit of background on
11 myself. So I've been with Cummins, it will be 17
12 years on Saturday, so it doesn't -- time flies, I
13 guess, when you're having fun. It certainly does
14 not feel like 17 years ago I joined the Cummins
15 team. Prior to that, I did ten years at the
16 Sacramento Air District, working on incentive
17 program development. And then sort of bringing
18 this sort of all into a complete circle for
19 today's discharge anyway, I actually started my
20 career as an intern at the Energy Commission in
21 the Transportation and Fuels Office. So I'm very
22 familiar with the building, having worked there
23 for a number of years as I was trying to figure
24 out what I wanted to do in life.

25 And then, so just briefly to touch on

1 Tim's point, so Cummins-Westport is a joint
2 venture between Cummins and Westport Innovations,
3 which is a Canadian company, and so we do that
4 jointly. But all of the engine design,
5 engineering, manufacturer, service, support,
6 warranty, all that is handled through the Cummins
7 channel, so it is handled through an established
8 network.

9 And some folks may have heard that that
10 joint venture is going to end at the end of next
11 year, so at the end of 2021. And when that
12 occurs, it will shift over to 100 percent
13 Cummins. And from a user perspective, they won't
14 see any difference. We've already done all of
15 the transfer and integration work into the
16 Cummins platforms, so it will be totally seamless
17 because it's already happened.

18 All right, so let's jump into the next
19 slide.

20 So at Cummins, we're kind of the, well,
21 maybe the last one standing, if you will, as an
22 independent powertrain provider, we -- our whole
23 mission in life is to provide powertrains that
24 meet the needs of customers and so that really
25 requires a portfolio of solutions. So we've got

1 natural gas and we'll talk about that in more
2 detail in the next slide. But we're also heavily
3 invested in batteries and hydrogen, hybrid
4 solutions, and then, you know, advanced diesels.
5 There's, you know, there's going to be
6 applications that are -- that require diesel
7 engines for a variety of reasons.

8 And, really, one of the key messages that
9 I wanted to share is, you know, the days of a
10 one-size-fits-all solution are gone. We used to
11 be able to apply diesel engine, you know,
12 basically, however we wanted. And you could put,
13 you know, you could put a very large engine in a
14 very light load application, and it would work
15 fine. With after treatment and emission
16 regulations, that really has changed. You don't
17 have that flexibility anymore. Even if it wasn't
18 a good fit, you could make it work. And that
19 just doesn't exist anymore.

20 And so, you know, when we kind of boil it
21 down to what's required, we kind of think about
22 it as medium- and heavy-duty vehicles are all
23 about moving people, goods, and services. I
24 mean, they're called commercial vehicles for a
25 reason; right? It's in the business of moving

1 things. And so when we talk to fleets, they
2 are -- they really do want to do good things for
3 the environment and sustainability and that kind
4 of stuff but they have -- but their mission is to
5 cost effectively delivery payload to a
6 destination, so whether that's people or goods or
7 services.

8 So matching the right technology to the
9 right application is critical because at the end
10 of the day the vehicle has to have enough
11 carrying capacity and range to get the job done.
12 And so a couple of cautions as we're matching
13 technologies with applications.

14 One is I see people talk about averages.
15 And averages can be quite perilous because when
16 we're looking at a particular technology fit you
17 get -- maybe I'll simplify this by saying, I've
18 never met an average fleet. They have their own
19 particular needs and requirements. And so saying
20 that, oh, it meets an average requirement can be
21 really dangerous because there's some that it
22 will work and some that it won't.

23 The other would be not to sort of judge a
24 book by its cover in the sense that just because
25 a vehicle looks the same doesn't mean it's used

1 the same. So it can be very dangerous to say,
2 yes, this will work just because it looks the
3 same.

4 So next slide please.

5 So we, as Tim alluded to, we've got three
6 platforms right now. We call them near-zero. I
7 guess under the classic definition the Air
8 Resources Board has recently redefined their zero
9 as something that's not 0.2 grams NOx technology
10 but that's kind of how we've, historically,
11 looked at it. And this covers a good chunk of
12 the heavy-duty cycles and platforms, so 6.7
13 straight trucks and more medium-duty 9-liter
14 refuse, transit, vocations, and then 12-liter
15 regional delivery, and some over the road.

16 And they -- all of them, I mean, they're
17 running on, basically, methane, and so, you know,
18 renewable natural gas, which is actually the same
19 as compressed and liquid, it's just a different
20 way of storing them. You know, it will run on
21 biomethane, as well as, you know, traditional
22 pipeline gas.

23 So then the next slide, next couple of
24 slides, actually, so this is availability of the
25 products. I mean, basically, it comes down to

1 what color do you want the truck to be painted.
2 You know, we've got good ability of class,
3 multiple platforms. These are built down the
4 same assembly lines. And I'll note that the
5 engines are all built in the United States on
6 existing Cummins assembly lines, so it's not a
7 special build. It's you order one, we put it in
8 the queue, we build it.

9 And then I think the final slide is just
10 some photos of some of the applications that
11 we've done. This isn't, you know, this isn't all
12 of them, it's just a sample, so it kind of gives
13 you a flavor of the variety of equipment that are
14 in service today.

15 So with that, Tim, I'll hand it back to
16 you and look forward to answering any questions
17 after everybody else is done.

18 MR. OLSON: Thank you very much, Tom.

19 And our next speaker is Phoebe Seaton,
20 who is with the Leadership Council for Justice
21 and Accountability and has a number of insights
22 in these areas.

23 Thank you, Phoebe, for joining us and
24 please go ahead.

25 MS. SEATON: Sure. Thanks so much. I

1 don't have a PowerPoint presentation. I figured
2 I didn't have the motor or intellectual capacity
3 to get through a PowerPoint and talk
4 intelligently in five minutes, but a little
5 background about who we are.

6 We are a community-based advocacy
7 organization, the Leadership Council for Justice
8 and Accountability, based in the San Joaquin and
9 Eastern Coachella Valley. For the purpose of
10 this conversation, I think our work in the San
11 Joaquin Valley is focused heavily on kind of the
12 relationship, kind of between an among, land
13 uses, economic development, and environmental
14 justice and environmental quality, which is how
15 we got into the biomethane space and, in
16 particular, the biomethane space as it relates to
17 dairies.

18 So I just want to kind of thank the
19 earlier presenters who highlighted the issues of
20 dairies, and groundwater and dairies in terms of
21 air quality and that. There are questions when
22 it comes to biomethane and renewable natural gas
23 or natural gas alternatives, generally, is what
24 are the benefits? And are there benefits, in
25 fact, to this new technology? And then at what

1 cost? And is that cost worth it? And who's
2 paying the cost?

3 In the area of biomethane, I think we are
4 seeing and we're learning that we're seeing way
5 more capacity than earlier anticipated with zero
6 emission. And to the extent that we invest in
7 biomethane, is that just extending our timeline
8 to get to true zero emission? And so we really
9 question the value of creating what's often been
10 called a "bridge fuel" if we can just skip that
11 bridge and move to more clean energy that is
12 beneficial to all Californians and beyond.

13 At what cost? I think there's two issues
14 that we have really tried to highlight in the
15 area of biomethane, and one is the extreme cost,
16 both in the up-front and capital costs, and the
17 ongoing costs, and trying to develop a better
18 understanding of the subsidies from ratepayers
19 and consumers that will have to go into
20 biomethane production, distribution and
21 procurement, and seeing -- not seeing any kind of
22 light at the end of the tunnel to kind of the
23 subsidy train that biomethane and calling into
24 question, again, is it really -- should it be on
25 the ratepayers and on consumers to foot the bill

1 for this fuel? And in particular, when it comes
2 to dairies and biomethane, should it be on
3 ratepayers and consumers to foot the bill for
4 cleaning up methane coming out of dairies?

5 The biggest issue and kind of greatest
6 area where we focus is kind of at whose cost? So
7 who is paying the price? And not just on the
8 economic side but on the environmental side.

9 As Doug mentioned, the Dairy Monitoring
10 Report demonstrated that every monitored dairy
11 showed contaminated groundwater under the dairy.
12 And the digesters do not do anything to address
13 groundwater contamination.

14 We also -- the digesters also address
15 some of the greenhouse gas emissions but do not
16 address the volatile organic compounds coming out
17 of dairies, the dust coming out of dairies, the
18 NOx coming out of dairies.

19 And I think there is a built-in
20 assumption when we kind of look at digesters that
21 it's a foregone conclusion and an assumption that
22 there is all of this methane, all of this manure
23 that exists and it's, you know, natural law or
24 what have you when, in fact, we could do better.
25 And we really, again, call into question those

1 assumptions that we have to have all of this
2 waste.

3 The kind of related is what we're seeing
4 in Merced, all the way to Tulare and Kern, was
5 the advent of digesters, also matched with sort
6 of industry trend with consolidation, we're
7 getting bigger and bigger and bigger dairies in
8 communities that are already suffering from
9 contaminated drinking water and air quality.

10 Right now, I think, in Merced, we're
11 looking at three dairy expansions, going from --
12 roughly, you know, doubling in size, some from
13 2,500 to 5,000 dairies [sic], which just means,
14 you know, more groundwater contamination, more
15 air quality issues, and more order issues in
16 those communities.

17 So aside from the ratepayer costs, aside
18 from the consumer costs, you have some of the
19 lowest-income Californians, some of the most
20 environmentally distressed communities kind of
21 really shouldering the burden of this potentially
22 unclear benefit of renewable natural gas.

23 And that's it.

24 MR. OLSON: Okay. Thank you, Phoebe.

25 Thank you for the comments.

1 And our next speaker is Matt Miyasato,
2 who is the Technology Officer, Chief Technologist
3 at the South Coast Air Quality Management
4 District, a long-time key person in that
5 organization in helping address their serious
6 issue with extreme nonattainment tailpipe NOx and
7 PM and other criteria pollutant issues in
8 Southern California.

9 So please, Matt, proceed.

10 MR. MIYASATO: Well, great. Thank you,
11 Tim, for inviting the South Coast, and me
12 personally, to participate.

13 I also want to thank the Commissioners
14 for having the South Coast AQMD on the panel.

15 I think it's important to have a
16 different perspective, so I was really happy to
17 hear Dr. Martin's perspective on renewable
18 feedstocks, and then the panelist with their
19 discussions on, you know, how does this affect
20 their area of interest? And I want to get --
21 take a slight step back and look at the
22 perspective that we take from the South Coast
23 AQMD.

24 For those of you who aren't familiar with
25 the South Coast, we are the local air pollution

1 control agency in Southern California. So when
2 you think of the Great L.A. Region, we are the
3 four counties of L.A., Orange, Riverside and San
4 Bernardino Counties. We have 44 percent of the
5 state's population within our region. And, also,
6 40 percent of all the cargo or the container
7 cargo goods that come into the United States come
8 to the two Ports of L.A. and Long Beach within
9 our region. So we're bearing the brunt of goods
10 movement through our area. And so we're a big
11 portion of the state's economy, as well as a big
12 portion of the state's population.

13 If you could go to the next slide?

14 There's been a lot of discussion recently
15 about, you know, how COVID is affecting the air
16 quality. They have been saying, you know, that
17 air quality has been really pristine, it's been
18 great. If we look at the actual data, this is
19 from March through June, we actually did see
20 heavy-duty traffic decrease. This is the
21 Caltrans sensor data on the freeways. It
22 decreased about 20 percent. But then if you go
23 to the next slide, you'll see that, actually, the
24 air quality in our region just accumulates and
25 continues to be the worst in the nation.

1 Go the next slide, Harrison.

2 This is how the air pollution evolves
3 through the day. This is 10:00 a.m. Next slide.
4 12:00. Next slide. 2:00 p.m. And if you stop
5 here at 4:00 p.m., you'll see the orange color is
6 USG unhealthy for sensitive groups, the red is
7 unhealthy for everyone exposed to the air mass,
8 and then that maroon color is very unhealthy air.
9 And if you go to the next slide, Harrison, it
10 shows you kind of the peak AQI, Air Quality
11 Index, of the EPA. It's an amalgamation of ozone
12 and PM2.5. But it's showing the health effects
13 associated with not having control over air
14 quality in our region.

15 And I take this really personally because
16 I actually live in Chino. You can see, that's
17 part of the maroon dot there that's expanding
18 over the Inland Empire.

19 And if you go to the next slide, we know
20 what the major sources that are contributing to
21 our air quality problems. It's mobile source.
22 And in particular, if you look at the left bar
23 chart, this is the inventory in 2023 when we need
24 to meet the federal standards for clean air, it's
25 mostly on-road mobile sources.

1 So the top box is heavy-duty diesel
2 trucks. And to give some perspective, we have to
3 reduce those emissions by 48 percent -- that's
4 that first dashed line -- by 2023 in order to
5 achieve clean air for our region. And then in
6 2031, that's the bar chart on the right, heavy-
7 duty trucks remain the top category, and we've
8 got to reduce 60 percent from today's emissions.
9 So we have to reduce emissions from all sectors,
10 but in particular the heavy-duty trucks. And so
11 we're all about NOx reductions.

12 If you go to the next slide, and this is
13 my final slide, I just want to say that we've
14 been partners with the Energy Commission for as
15 long as I've been at the District, and even
16 before that, so I've been there almost two
17 decades believe it or not. And we have partnered
18 with the Energy Commission when methanol, if you
19 remember those days, first came to the floor as a
20 clean alternative fuel.

21 We have developed the near-zero natural
22 gas engine that Tom had mentioned. We originally
23 had proposed to call it PDC, or pretty darn
24 clean, but I guess they went to ZNE for near-zero
25 emissions. But that Cummins-Westport engine is

1 90 percent cleaner than the existing standard.
2 We worked with the Energy Commission and the
3 Department of Energy to commercialize a
4 technology that is currently available. And we
5 want to see the wide proliferation of that
6 technology because it can reduce NOx emissions,
7 help with our air quality problem, but also help
8 in local communities that are impacted by the
9 transport of goods and diesel technologies
10 through their communities.

11 But that's not to say that we're not
12 working and, probably, one of the more passionate
13 advocates for zero emissions. I noticed that Dr.
14 Martin's slides, he had a picture of one of our
15 Volvo LIGHTS trucks on his slide. That's one of
16 our programs that we're working with partners on
17 to develop zero-emission technologies. We're
18 working, also, with Daimler Trucks North America
19 to produce zero-emission trucks. So you know,
20 we're working with two of the largest truck
21 manufacturers in the world to produce and
22 commercialize technologies that have zero
23 tailpipe emissions but they're not ready in mass
24 quantities.

25 So we really see the use of biomethane,

1 renewable fuels, in concert with a near-zero
2 tailpipe emission technology, could really help
3 us not only achieve the state's greenhouse gas
4 goals but, also, our local community goals for
5 reduced toxic emissions, but also our regional
6 goals for clean air.

7 And so with that, I'm looking forward to
8 the discussion on the panel, and look forward to
9 any questions. Thanks.

10 I'll turn it back to you, Tim.

11 MR. OLSON: Okay. Thanks. Thanks Matt.
12 Thanks for the presentation.

13 Our final speaker on this panel is Cliff
14 Gladstein, who is a Founder/Co-Founder of
15 Gladstein, Neandross and Associates, a long-term
16 kind of raconteur of this whole area. And he is
17 going to talk about some of his recent work in
18 this area.

19 MR. GLADSTEIN: I always like the term
20 ecopreneur more, Tim. Thanks Tim.

21 And thanks, Commissioner Monahan,
22 Commissioner Douglas for inviting us here to be
23 here today.

24 I'm going to quickly go over a recent
25 assessment that we conducted of the near-term

1 supply of RNG that will be produced inside the
2 state of California for California transportation
3 uses, not the general supply of RNG.

4 Next slide.

5 I think the key elements of this slide
6 that I'd like to point out are the two bullets in
7 the blue -- two bottom bullets in the blue box,
8 and that was at the end of 2019, only 2.7 percent
9 of all of the RNG consumed in California, which
10 was 139 million DGE, was actually produced inside
11 the state of California. And the energy weighted
12 CI value, which will be important later in this
13 presentation, of that, of the RNG that was used
14 in California, was 32.7 grams per megajoule.

15 Next slide.

16 We set out to do an assessment of the
17 industry. There's been a lot of really good work
18 that's been done by others, by ICF, by UC Davis,
19 on trying to project what the RNG or biomethane
20 supply could be. What we did was a little
21 different than what they've done in the past.
22 And we actually went out and did a tally. We
23 actually talked to developers and accounted for
24 all of the projects that they were actually
25 developing and all the fuel that they're actually

1 supposed to be producing by data certain.

2 Next slide.

3 Won't go into detail here, you could read
4 this later, but this is the -- some of the
5 questions that we asked developers in order to
6 determine whether or not we would include their
7 projects in our assessment.

8 Next slide.

9 Here are the findings. And what we did,
10 essentially, is we projected forward to January
11 1, 2024, under the assumption that any project
12 that was real today, that's in development today,
13 if it's not online by January 1, 2024, then it's
14 probably not a real project. It's probably
15 something that we wouldn't want to include in our
16 assessment. And this gives you a sense of the
17 number of facilities that should be online and
18 producing RNG by January 1, 2024, essentially
19 three-and-a-half years from now. And you can see
20 that the dairies are going to be the largest
21 single number of facilities.

22 Next slide.

23 This gives everyone a sense of where the
24 gas will be coming from on January 1, 2024, the
25 RNG. Recall that what we did, essentially, is

1 did a survey. We ended the survey on July 1,
2 2020. We know that there are going to be more
3 projects that are going to come online.

4 So, essentially, this projection of fuel
5 supply is going to be -- is conservative. Pick
6 your number, whichever language you understand
7 best, MMBTU, standard cubic feet, GGE or DGE. I
8 like DGE because the vast majority of RNG in
9 transportation is used in heavy-duty trucks. So
10 there's going to be 119 million DGE of
11 California-produced RNG that's going to be
12 available on January -- what we project will be
13 available for California end users on January 1,
14 2024.

15 Next slide.

16 What we also tried to do is get a sense
17 of what the energy weighted CI value of that fuel
18 would be and, also, track when it would be coming
19 online. This table provides a sense of what the
20 CI value will be. I think the important number
21 is down on the lower right-hand side. That's
22 minus 101.74. Now compare that to the 32 CI
23 value of the RNG that was coming in that
24 California was consuming at the end of 2019.

25 Next slide.

1 We also tried to tally the amount of
2 money, both public and private, that was being
3 invested in these facilities. We got data from
4 129 of the 160 facilities. And from the
5 facilities that we secured information for,
6 that's down in the table below, we also tried to
7 do a little projection and extrapolate what the
8 missing 31 facilities might add to the economic
9 investment. And when you just do an average of
10 all of the facilities and you add the -- and you
11 apply that to the 31 facilities, then you come up
12 with 1.2 billion.

13 Next slide.

14 These are the environmental benefits that
15 we project if you assume that those vehicles are
16 2020 near-zero natural gas and they replace 2020
17 diesel trucks in the former slide. We did some
18 projections regarding the cost benefits -- I mean
19 the cost effectiveness of the fuel that would be
20 produced by California sources. And the key
21 element there is that third bullet down, that the
22 cost effectiveness of the emissions over a 15-
23 year period, which we're just following these
24 HVIP assumptions about useful life, would be
25 about \$12.00 per metric ton of CO₂e and \$29,700

1 per ton of NOx.

2 Thank you for this opportunity.

3 MR. OLSON: Okay. Very good.

4 Heather, I'll turn it back over to you to
5 go to the next stage.

6 MS. RAITT: Actually, we'll just ask the
7 Commissioners if there had any questions of the
8 panelists?

9 And so if every -- the panelists could go
10 ahead and turn your videos on.

11 And, Tim, your video?

12 And we'll take questions from the virtual
13 dais.

14 COMMISSIONER MONAHAN: Great. Thank you.
15 This is a really interesting panel.

16 I have a question, I guess, first for
17 Doug.

18 I'm curious, the water quality control
19 strategy for dairies, am I -- did I read that
20 right, that it was -- that they were passed in
21 2010? Are there other regulations that are
22 helping to drive down nitrate emissions and to
23 protect water quality on dairies?

24 MR. PATTESON: The Dairy Order was
25 adopted in 2007. And it is the main regulation

1 to control nitrogen, well, any threat to water
2 quality, be it nitrogen.

3 We have also adopted orders for both the
4 operations and feed lots and looking at other
5 animal agriculture. Dairies are the primary
6 ones.

7 And, as I mentioned, CV-SALTS is kind of
8 a program where our goal is to, you know,
9 eventually restore water quality but, in the
10 short term, to make sure people are -- have safe
11 drinking water.

12 COMMISSIONER MONAHAN: I guess I'm trying
13 to understand, are the regulations sufficient to
14 protect groundwater or is there a process for
15 strengthening those regulations? I'm just, I'm
16 trying to understand more, you know, what does -
17 - a dairy that's actually following the
18 regulations, would that lead -- would that
19 protect the groundwater and it's just a matter
20 of, over time, the water getting cleaner and
21 cleaner as these regulations are fully
22 implemented?

23 MR. PATTESON: Yeah. Well, you know,
24 it's really site-specific and there are a lot of
25 variables. But, yeah, in a lot of cases, even

1 under the best conditions, and I'm talking
2 particularly about the land application, and this
3 is true for all farming, too, they use the
4 commercial fertilizers, as well, that it may not
5 be possible to operate efficiency enough to have
6 a sufficient yield, as well as be sure that
7 groundwater is not degraded.

8 And that's why CV-SALTS was created.
9 It's kind of an alternative compliance mechanism
10 versus our typical, you know, permitting with
11 limits. And one to the main components is that
12 dischargers, permittees who discharge nitrate or
13 salts, work collaboratively to find solutions on
14 a -- you know, for the basin to restore water
15 quality.

16 COMMISSIONER MONAHAN: And, Phoebe, it
17 seems like you have -- do you want to jump in
18 with your position?

19 MS. SEATON: Well, I think Doug kind of
20 mentioned, is that we are -- in the presentation,
21 Doug mentioned that the -- kind of several
22 community-based kind of organizations did file a
23 petition with respect to the order, that is
24 concurrently under review, that it isn't
25 sufficient. And, in part, I think the issue that

1 Doug raises is the balancing of what is, you
2 know, kind of farm practices that support kind of
3 maximum economic yield and environmental
4 protection.

5 So that's, I think, a lot of the cost
6 benefit that we're talking about here, as well,
7 and certainly on the water side. So, hopefully,
8 I think those regulations will be stronger within
9 the year.

10 COMMISSIONER MONAHAN: Well, thank you.

11 And then, Cliff, I had a question for you
12 about the cost effectiveness numbers, which were
13 good in the world of carbon and NOx. Did that
14 include -- like can you walk us through how that
15 calculation -- how you did that calculation? Was
16 that just on the basis of the fuel or was that --
17 did that include the vehicle incremental --

18 MR. GLADSTEIN: No.

19 COMMISSIONER MONAHAN: -- cost
20 difference?

21 MR. GLADSTEIN: No, that includes the
22 vehicle using, you know, conventional modeling
23 techniques used by ARB from EMFAC, I believe it
24 was, the calculation. Of course, you know, one
25 of the reasons why you get such a good GHG number

1 is because we're making the assumption that all
2 119 million DGE of California RNG is going to be
3 consumed in California-based near-zero emission
4 natural gas trucks. And those vehicles -- I
5 mean, that fuel has a carbon weighted energy
6 intensity of minus 101, almost minus 102 grams
7 per megajoule. And that's what yields the very
8 low \$12.00 per metric ton carbon CO2e reduction,
9 cost effectiveness.

10 COMMISSIONER MONAHAN: I see. So can I
11 just restate to make sure I understood, Cliff?
12 So it assumes then that, basically, the methane
13 emissions would just be like released into the
14 atmosphere from dairies or from waste treatment
15 facilities that wouldn't be captured, so that
16 becomes a real -- a major driver, the capturing
17 of that methane that would otherwise be released
18 into the atmosphere?

19 MR. GLADSTEIN: Correct, you know, using
20 the standard methodologies used by ARB to
21 calculate the benefit of any fuel use, any low-
22 carbon fuel use.

23 COMMISSIONER MONAHAN: Got it. And then
24 one last question, and this is for Matt.

25 Matt, as you walk through, I mean, the

1 enormous challenges that the South Coast is
2 facing on air quality and, you know, one thing
3 that struck me with Jeremy Martin's presentation
4 was when he talked about how our perception of
5 the role of zero-emission vehicles has really
6 shifted over the last several years in terms of,
7 you know, much more optimistic in what kind of
8 penetration that we can see in the heavy-duty
9 space than we would have expected two years ago.
10 And I'm curious about how the South Coast is
11 thinking about, you know, the role of, I would
12 say, you know, kind of these longer term
13 technologies on emissions and the near-term
14 opportunity with, especially, natural gas trucks
15 to be able to improve air quality? Can you talk
16 about that tension and that, that you're
17 wrestling with, at the Air District?

18 MR. MIYASATO: Yeah. Sure. Thank you,
19 Commissioner. That's something that keeps me up
20 at night, almost every night, and has been for
21 the last five years or so because we know that we
22 have a federal deadline, 2023, which is right
23 around the corner, that we've got to reduce NOx
24 emissions, I think I showed in that chart, about
25 50 percent across the board. The biggest

1 contributor, the lowest hanging fruit, as it
2 were, is on-road heavy-duty diesel. So if we can
3 replace those diesel trucks with a cleaner
4 technology, you know, 50 percent or more cleaner,
5 then we've got a shot at, at least, making
6 progress toward healthy air for the, you know, 17
7 million residents in our region.

8 But that's not to say we don't have our
9 eyes toward a zero-emission future. So we have
10 been working, as I showed on that, my final
11 slide, with the two largest truck manufacturers
12 in the world. You know, five years ago they
13 didn't want to play with us. They were saying,
14 you know, we can sell diesels all day and make a
15 profit and we're happy. But now, as Dr. Martin
16 had mentioned and as you mentioned, Commissioner,
17 the world has changed significantly and we're
18 starting to see progress on those fronts.

19 However, you know, we are working, the
20 district and other districts up and down
21 California, to commercialize those zero-emission
22 trucks, not only battery-electric but fuel cell
23 trucks. And we're working with our friends at
24 the ARB on the ZANZEFF Program, as you know. But
25 if we take all of those projects and the

1 timelines by which they are to complete and,
2 hopefully, commercialize, that's less than 1,000
3 trucks in the next two years. Maybe, if we're
4 lucky, we'll get multiple manufacturers that can
5 produce at an unheard clip and then we get 5,000
6 trucks in the next two years. We have to, just
7 at the ports, replace 15,000 trucks, and we're
8 not going to do it by 2023.

9 And so, you know, we're, as you
10 mentioned, we're up against this federal deadline
11 for clean air in 2023, let alone 2031; right? So
12 by 2031, we're got to further decrease NOx
13 emissions by 60 percent. And there, in 2031, we
14 see there's a mix of near-zero emission trucks,
15 as well as a good amount of zero-emission trucks,
16 but it really depends on how early the market can
17 capture these technologies, and the
18 infrastructure.

19 So to maybe briefly answer your question,
20 we think near-zero technologies are
21 commercialized, they're ready. We have over 200
22 trucks that are operating now that are, you know,
23 fully commercialized and vetted by the ports and
24 others. And so we'd like to see those
25 incentivized, get a greater amount of vehicles

1 out there, reduce NOx emissions, until we can see
2 a larger number of zero-emission trucks that are
3 commercial and ready for service.

4 So you know, we see there's room for
5 both, especially in the near term. And, in fact,
6 in the near term we've got to have NOx emissions
7 almost immediately.

8 COMMISSIONER MONAHAN: Well, I guess
9 you're basically validating a common strategy of
10 diversification in terms of really investing in
11 all alternatives.

12 So I think that's all my questions.

13 Commissioner Douglas, if you have any
14 questions, feel free to jump onto the dais. But,
15 otherwise, I'm going to turn it over to Tim.

16 All right, Tim, I think you're on.

17 MR. OLSON: Okay. Thank you,
18 Commissioner. And if you could -- panelists, if
19 you can un-mute your system there so you can
20 speak? I have a number of questions here I'd
21 like to kind of probe.

22 And so we heard from the panel that
23 California is poised for some pretty significant
24 growth of biomethane, primarily in the dairy
25 sector, but we also have some landfill food waste

1 diversion, and some in wastewater treatment, some
2 in food processing.

3 And so I guess one of the questions there
4 is -- and, Cliff, I think Cliff and Doug and Tom,
5 you pointed out that this was really focused on
6 the truck and bus market. It's not really a
7 passenger vehicle option in the state. There
8 aren't a lot of -- there aren't any product
9 offerings that we know of that.

10 And by the way, from our DMV data
11 numbers, the cumulative in California, about
12 20,500 trucks, natural gas trucks, growing at the
13 rate of about 1,000 new into the marketplace
14 every year -- in a market where we've got close
15 to 700,000 diesel trucks, of which maybe 200,000
16 of those are registered out of state and are not
17 subject to our rules, apparently, but there
18 operate in our state. And so you've seen this
19 growth in the sources of biomethane, RNG, and I
20 guess a couple of questions, kind of two sides of
21 this question.

22 What actions might disrupt that trend,
23 actions, market circumstances, any kind of
24 conditions in the market? And then what actions
25 might accelerate that trend?

1 And I'd like to start with Tom, get a
2 comment first from you, and then, also, Cliff and
3 Matt.

4 And, Phoebe, I'd like to have your
5 comment on that too.

6 MR. SWENSON: Yeah. So good question,
7 Tim. And I like the fact that you kind of talked
8 about the numbers of trucks.

9 You know, when we look at it at Cummins
10 we see a role for all of these technologies
11 because just, I mean, if you just took the sheer
12 number of trucks that we have to deal with, we're
13 doing everything we can to deliver zero-emission
14 product as soon as we can. But we know that it's
15 not going to be a one, like I said earlier, a
16 one-size-fits all solution. So we have to have a
17 number of technologies and make the right fit in
18 the right place.

19 Matt will probably remember that we,
20 historically, have tried to force fit some
21 technologies into applications. And, actually, I
22 think set back some of our efforts because the
23 user experience wasn't good. And so I think what
24 could accelerate is that portfolio approach in
25 terms of rules and regulations and guidance that

1 come, you know, from ARB and CEC and EPA and, you
2 know, the influencers there. I mean, we
3 literally have fleets that are ready to buy into
4 near-zero technology today, but they're worried
5 that it won't satisfy the need in the not too
6 distant future, so they'll lose that investment.

7 And it just seems like we shouldn't be
8 sending signals to delay. Do we all want a zero-
9 emission transportation future? Absolutely. But
10 we're talking about, you know, decades to get
11 there. And I just don't think, you know, we
12 should be abandoning, you know, current
13 generations for, you know, for future.

14 You know, what can slow it down? Well, I
15 think this is true for any emerging technology,
16 it's the withdrawal support that's too soon. You
17 know, if you pull the plug, no pun intended, on
18 the support before there's sort of a level
19 playing field, then it's going to stop
20 deployment. I mean, I think it's just that
21 simple.

22 So I'll look forward to others' comments.

23 MR. OLSON: Cliff, let's go to you. Do
24 you have any comments on that question?

25 MR. GLADSTEIN: Yes, I do, but I don't

1 want to take the rest of the time.

2 Well, let me preface my comments by
3 saying that, at this point in time, our company,
4 GNA, probably 75 to 80 percent of the work that
5 we do is on zero-emission battery-electric
6 trucks. And, in fact, one of the largest
7 projects that I'm working on is the largest
8 deployment of electric drayage trucks in the
9 state of -- on the east coast.

10 And so I just want to kind of put some
11 context. You know, we're working directly with
12 all the manufacturers that Matt put on his slide,
13 helping them find opportunities to commercialize
14 those zero-emission technologies that they're
15 developing, so just to kind of set the stage
16 there.

17 I agree with everything that Tom just
18 said. And I think I might go a step further and
19 say that the policy signals that are coming out
20 of the state of California are decidedly anti-
21 natural gas vehicle and, to a great extent, anti-
22 RNG. And so the market, the fleet operators, the
23 people that we deal with on a daily basis, the
24 people who are making decisions about what
25 technologies to buy, they're making decisions to

1 buy diesel rather than natural gas because there
2 are no opportunities right now, for the most
3 part, particularly in the Class 7 and 8 sector,
4 for them to buy zero-emission trucks that will do
5 the job that they need it to do.

6 So, essentially, the perverse incentive
7 that's being created here is to put more diesels
8 --

9 MR. OLSON: Cliff, you're muted. Still
10 muted.

11 MR. MIYASATO: And now he's frozen.

12 MR. OLSON: Yeah. Okay. Cliff, let's
13 see if you -- we'll just try to figure out how to
14 get you back online, and I'd like to go to
15 Phoebe.

16 Do you have a comment on this kind of
17 two-part question?

18 MS. SEATON: Yes. If you could remind me
19 of the two-part question? Is it what could stall
20 the deployment on the zero-emission side?

21 MR. OLSON: Well, this point -- I think
22 Cliff made a point that we're poised for some
23 pretty significant growth, I mean, primarily in
24 dairy, but other -- some markets, and between now
25 and 2024. So what -- the questions were what

1 actions, either government actions, government
2 interventions, market conditions or market
3 circumstances, might either accelerate that trend
4 or maybe impede or slow down that trend?

5 MS. SEATON: Yeah. And I think that, you
6 know, I think that the -- you know, from, again,
7 what happens between now and 2024 is,
8 potentially, when CARB's regulations, pursuant to
9 SB 1383 could kick in, in terms of dairy methane.
10 Dairies are, you know -- have, you know, a
11 relatively free ride when it comes to GHG
12 emissions and the contamination, which is, in
13 part, what allows for the mass that creates this
14 carbon negativity on the -- in terms of manure.

15 So I think the -- you know, one -- a lot
16 of -- one big change that we'd like to see is a
17 shift in policy, and from the financial policy
18 and from a policy standpoint, even stronger
19 towards zero-emission in the form of clean
20 electricity and otherwise, and a shift away from
21 policy preferences for natural gas, oil, and RNG.

22 Just, I think it does make sense to --
23 there's a couple questions that I wanted to just
24 -- that fit really well into this question is
25 this issue of -- a question came up but can you

1 clarify what you meant by the assumptions that
2 will be manure waste? I think that the
3 calculation around emission reduction comes from
4 our kind of assumption that it's a foregone
5 conclusion that we're going to have methane off-
6 gassing into the atmosphere.

7 I think one thing that we'd like to see a
8 shift is thinking more creatively from a
9 regulatory and a market standpoint about ways
10 that we could address kind of dairy waste in more
11 environmentally friendly ways and not assume that
12 the disposal of manure happens in the least
13 environmentally friendly way possible, and to
14 consider whether we need -- one kind of alarm
15 bell was a slide early on around the expansion in
16 corn, a significant expansion in corn. So for
17 creating market incentives to create manure --
18 which is, quite literally, what we're doing --
19 what does that mean for the dairies? Like is it
20 a perverse incentive to grow out the dairy stock,
21 not because of milk, not because of any market
22 need for milk, but for kind of a perverse market
23 incentive to create waste and to create manure?

24 That's sort of a long kind of answer to
25 your question. So I think in short is the issue

1 around doing kind of a better job to address the
2 waste that we have, reducing the waste that we
3 have, and putting more and more kind of energy
4 and financial support into actual real emission
5 technologies.

6 MR. OLSON: Okay. Thank you.

7 Cliff, are you -- can you just -- you're
8 back on. Very good.

9 MR. GLADSTEIN: Yes. Can you hear me?

10 MR. OLSON: Yeah. Can you finish your
11 comment there that you --

12 MR. GLADSTEIN: I totally forgot what I
13 was saying. Where are we? Is the --

14 MR. OLSON: Well, we were looking at --

15 MR. GLADSTEIN: -- CEC workshop? No, I
16 apologize. My phone, you know, of course, decided
17 to cut out exactly when I was making my remarks
18 which is Murphy's Law.

19 I think at the time, I was simply saying
20 that the incentives that are being created right
21 now are somewhat perverse in that the State of
22 California is sending signals to the marketplace
23 not to invest in these clean technologies that
24 are available today and to wait for the
25 technologies that will be coming in the future.

1 And what the impact in the marketplace that that
2 has is to put more diesel on the road. And that
3 was what I was trying to say.

4 MR. OLSON: Okay. So, Matt, can you --
5 do you want me to repeat the question? It's kind
6 of a two-part.

7 MR. MIYASATO: No.

8 MR. OLSON: I'd like to hear your
9 insights.

10 MR. MIYASATO: Yeah. I appreciate that,
11 Tim. I think I got it.

12 Your question is really focused on the
13 production of the renewable fuel. And I guess
14 I'm more aligned with Cliff's summary in that we
15 want to see the fuel used for transportation
16 purposes because it provides near-term emission
17 reductions.

18 And you know, I really appreciate the
19 discussion about -- I think Dr. Martin had 2040,
20 I can't recall the year, but it's 2045, forgive
21 me, you know, and we're talking about other long-
22 term goals that the state is looking at. And I
23 think we, at the South Coast, keep raising our
24 hands and saying, hey, you know, we've got an
25 attainment deadline in 2023, in three years, so

1 probably two years if you want to look at the
2 calendar. And failing to meet that, there's
3 going to be lawsuits. There's potential action
4 by this administration to put sanctions on
5 California. And so we've got to make significant
6 progress in reducing NOx emissions towards that
7 attainment goal.

8 And let me just point out a couple data
9 points. HPIV, the Hybrid Voucher Incentive
10 Program that incentivized near-zero 8.9-liter
11 trucks and 12-liter trucks, widely popular,
12 oversubscribed. You know, the ARB has done a
13 great job in that program. But there's a need, I
14 think there's an unmet need, to produce more
15 incentives to get those vehicles out on the road.

16 The Energy Commission partnered in a
17 similar matter with us to do a pilot program for
18 near-zero emission trucks. That was
19 oversubscribed. We did that in partnership with
20 the ports. We previously had a program with the
21 Energy Commission to do natural gas incentives
22 for trucks. This is when the first round of the
23 zero-emission or near-zero 0.2-gram trucks were
24 on the road. And so there is an unmet need where
25 we can replicate, provide incentives to get more

1 vehicles out on the road.

2 The pressure that we're feeling is
3 because the ARB Truck and Bus rule is going to
4 require that everything be 2010 compliant by
5 2023; right? So all these older pre-2010 trucks
6 need to be turned over or they're not going to be
7 able to register. So here's a perfect
8 opportunity to get those trucks to be near-zero,
9 have them be 0.02 grams per brake force per hour,
10 not 0.2 grams; right?

11 I know there's concern with folks about,
12 you know, is this a sunk cost and are we
13 prolonging the legacy of combustion fuels? And I
14 think our answer is that those trucks are going
15 to have turn over again before 2031, so why not
16 get a 90 percent cleaner vehicle out on the road
17 today, protect public health, get us toward
18 attainment, and provide the incentives that can
19 help us do that; right?

20 So I think there is a sense of urgency,
21 Tim, in terms of accelerating that. And we see
22 biomethane as helping unlock this other, you
23 know, co-benefit. We get GHG benefits as well;
24 right? And so that not only unlocks potential
25 incentive funding with GGRF and other cap and

1 trade revenues but we're getting, you know, a
2 multiple of different state goals and regional
3 goals with a specific technology in feedstock.

4 MR. OLSON: Okay. Very good.

5 Yeah, Cliff, you're raising your hand.
6 If you have another comment, un-mute yourself
7 and --

8 MR. GLADSTEIN: Yeah. I just -- thanks,
9 Tim. I appreciate it. I just want to make this
10 comment on this perspective that if you invest in
11 these vehicles, that that prolongs their lifespan
12 and prevents zero-emission technology coming into
13 the market.

14 I can tell you, I've been working with
15 fleet operators, just like Tom has, for the last
16 25, 30 years. If you build a better product,
17 they will buy it. They are not going to hang out
18 with a product that costs them more and doesn't
19 do the job as well as the product that comes
20 along and does it better and does it cleaner and
21 does it more efficiently and costs them less to
22 do it. So they will dump their trucks, whatever
23 truck, whatever technology it is, even if it's
24 electric, if something better comes along and
25 does the job better and more cheaply.

1 So I think I'd like to kind of move away
2 from this fallacy, in my view, and I think in the
3 view of the market that once you buy these
4 vehicles they remain embedded and will stay there
5 forever. If you build a better mousetrap the
6 fleet operator is going to buy it.

7 MR. OLSON: Very good.

8 Doug Patteson, I have a question. I'd
9 like you to elaborate on the implementation of
10 the laws you mentioned, particularly the new CV-
11 SALTS, the SGMA, and the Safe Drinking Water Act,
12 to the extent you have knowledge and a role in
13 any one of those and how it relates to the dairy
14 farms.

15 And part of this, can you give us some
16 more insights about where the potential problems
17 occur on the dairy farm? Is it the lagoon? Is
18 it the manure slurry and in the lagoon that's a
19 contamination point? Is it the land application
20 of the nitrogen digestate, nitrogen from the
21 digestate? Is it some other part of that
22 process? And the question would be: What actions
23 might the state take to start resolving that to
24 try to mitigate some of that?

25 As you may know, when the Department of

1 Food and Agriculture puts out their grants for
2 the anaerobic digester, they require double
3 lining of the --

4 MR. PATTESON: Your --

5 MR. MIYASATO: Your audio went out, Tim.

6 Cp Yeah. I can try and answer, I think,
7 what your question is.

8 First, yeah, the big issue with nitrates
9 in groundwater from dairy is through land
10 application. Unlined ponds are a concern, are a
11 source, but the pond is really just the storage
12 spot before that manure, that nitrogen is applied
13 to the crop land. And I think most of the
14 nitrate getting into groundwater is through
15 crops.

16 And CV-SALTS is -- it's a Regional Board
17 involved, and other staff at the Regional Board,
18 but, basically, the Regional Board is involved
19 but it's also a stakeholder-driven process where
20 the people who are responsible for discharging
21 nitrates and nitrogen to the environment, to
22 groundwater, kind of work together to solve the
23 problem and, also, with the communities that are
24 affected.

25 And so I don't know that we really know

1 what the best solution is. But an obvious one is
2 just maximizing the efficiency of fertilization,
3 whether that's from manure or commercial
4 fertilizers.

5 I'm sorry. I forget kind of what the
6 follow-up parts of your question were but,
7 hopefully, that answered it.

8 Oh, and you asked about SGMA and SAFER,
9 the Safe and Affordable -- I apologize. I forget
10 the acronym now. But it's -- that's -- SAFER is
11 a statewide funding mechanism to help small
12 communities and small systems who are not able to
13 supply clean water to their -- to residents. And
14 that -- a lot of that is because of nitrates.
15 Pollution in groundwater is also -- because of
16 the drought and overdraft, wells can go dry and
17 small communities have a time replacing those.

18 And SGMA is interrelated. I guess all
19 three are interrelated and are kind of basin-
20 based programs where people in a certain area try
21 to solve problems locally. But SGMA is really
22 about water quantity and it's overseen by the
23 Department of Water Resources. But, obviously,
24 you know, the amount of water available can have
25 an effect on water quality, too, and have an

1 impact on the same people that need to work on
2 the water quality issue.

3 MR. MIYASATO: Okay. Water quality.

4 Are you back, Tim?

5 MR. OLSON: Doug --

6 MR. MIYASATO: Okay. Good.

7 MR. OLSON: -- so, Doug, is there -- if
8 we're going to see a number of these kind of
9 projects coming forward, is there room for things
10 like programmatic EIRs? Is there a need for any
11 kind of, maybe, demonstration money to try to
12 mitigate some of these potential problems?

13 MR. PATTESON: Well, the Central Valley
14 Water Board adopted an -- or certified an EIR in
15 2010 when it adopted the Dairy Digesters General
16 Order that, I think, addressed, you know, air and
17 water quality issues.

18 So from at least -- I don't know if
19 there's a need for programmatic EIRs still.
20 There's still, I think, obviously, local
21 permitting agencies need to comply with CEQA and
22 do supplement CEQA documents if they're going to
23 approve projects under their authority.

24 MR. OLSON: So I wanted -- okay. Very
25 good. Thank you, Doug.

1 I want to go back to another kind of
2 question and that's we've got this progress
3 that's occurred, we've got a lot of growth of
4 instate development, and we've got a production
5 line engine in a natural gas truck, and uptake
6 from pretty much every OEM to use that, is
7 there -- are we done? Is this -- have we -- are
8 we at a point where government incentives are no
9 longer needed and --

10 MR. MIYASATO: You were back there, Tim.

11 MR. OLSON: Yeah. Sorry.

12 Cliff, did you hear my question? And
13 your mute -- and you're also muted.

14 MR. GLADSTEIN: I'm sorry. I didn't know
15 that it was directed at me, Tim. I apologize.

16 MR. OLSON: Yeah.

17 MR. GLADSTEIN: I would -- if the
18 question is, are we at a point where incentives
19 are no longer needed, there's -- no. As long as
20 there's going to be a premium and incremental
21 cost and the choice is between a conventionally-
22 fueled diesel vehicle, which I think we all agree
23 we don't want to proliferate, and we can deploy
24 any kind of alternative, whether that alternative
25 is a near-zero emission natural gas truck powered

1 by renewable natural gas, if that is a hydrogen
2 vehicle, preferably powered by green hydrogen, or
3 an electric vehicle powered by renewable
4 electricity, those are the options that I think
5 that we should be opting for in every case. All
6 of those options cost more than conventionally
7 technology, so I think that we should continue to
8 incentivize these technologies.

9 And I think, well, one thing that I would
10 add is that in the age of COVID, well, even
11 before the age of COVID but particularly now, the
12 resources are even that much more scarce, that
13 cost effectiveness has got to be one of the
14 guidelines that we use when we prioritize where
15 to spend dwindling state resources.

16 As Matt has pointed out repeatedly, we
17 are under some very, very strict deadlines and we
18 need to obtain immediate emission reductions,
19 particularly of NOx, and particularly of diesel
20 PMs.

21 And so I think, you know, one message
22 that I would like to convey to my fellow
23 panelists and to the Commissioners is, is
24 utilizing cost effectiveness as a key tool to
25 prioritize where we spend our money now, I think,

1 is very, very important from a public policy
2 perspective.

3 MR. OLSON: Very good.

4 Tom, I'd like to hear, yeah, Tom, I'd
5 like to hear your comment. And we're aware that
6 there's a cost difference between a natural gas
7 truck and a diesel truck. Are incentives still
8 needed? And can you elaborate just on what that
9 differential makeup is?

10 MR. SWENSON: Yeah. Sure. Right. So
11 I'll take the second part first.

12 The engine cost is, basically, the same
13 between diesel and natural gas, if you look at it
14 holistically. So you take the engine and then
15 the associated after treatment, the engine is a
16 little more expensive for natural gas but the
17 after treatment is a little less expensive than
18 diesel, so it's -- that amount is about on
19 parity. Really, the cost is, with the fuel
20 system, the tanks. That's where the incremental
21 cost is.

22 And to build on Cliff's comments, if
23 we're meeting a 0.02 gram standard, if that was
24 the universal standard, so that was, in order to
25 sell a piece of equipment in the state, that was

1 the standard, we shouldn't get any subsidies;
2 right? We'd be competing on a level playing
3 field. Right now, you know, it's not envisioned
4 that the base standard will be a 0.02 until 2027.
5 And we all know that in order for diesel to get
6 there the system, the engine, the systems, the
7 after treatment will all become more complex and
8 more expensive. Where that lands, we don't
9 really know.

10 But, really, it ought to be, you know, if
11 a fleet goes into a dealership today, and let's
12 just say, for the sake of discussion, they can
13 choose diesel, natural gas or electric under the
14 current emission regulations, without incentives,
15 they're going to buy diesel every day because of
16 the incremental cost, regardless of what, you
17 know, whether it's natural gas or electric or
18 hydrogen or whatever, it doesn't matter.

19 In 2027, that will change; right? That
20 will go to 0.02. And then you're left with the
21 incremental cost, if there is, which I think
22 there will be with hydrogen and battery-
23 electrics, and those should continue to get
24 incentivized because until the requirement is
25 zero, then the fleet has a choice and they'll

1 choose the less cost -- or the least cost to get
2 the job done.

3 You're muted, Tim.

4 MR. OLSON: Matt, do you have a comment
5 on that? I wasn't sure if you raised your hand
6 on that.

7 MR. MIYASATO: Yeah. I'd love to
8 comment.

9 So I think if the question is are we done
10 incentivizing near-zero engines in concert with
11 renewable natural gas, and I think the answer
12 isn't -- the answer is not, to use a double
13 negative, it's not no, it's heck no; right? Now
14 is the time that we need to further incentivize a
15 commercial technology that's cost effective that
16 helps us meet our regional air quality goals;
17 right?

18 So I think there is this kind of false
19 narrative about this choice between zero and near
20 zero. When zero-emission technologies are
21 commercialized to the point where you have, you
22 know, hundreds that are rolling off the factory
23 line, the South Coast is going to be the first in
24 line to say let's incentivize these and get these
25 out on the road. But the truth of the matter is

1 they're not ready yet; right? We're going to
2 incentivize these early pilot programs for sure
3 but those are not, you know, TRL Level 9s.

4 And so let's continue to fund those
5 projects to commercialize those technologies. We
6 are all for that and we're putting our own money
7 up. But if we have the potential for HVIP more
8 like funding to get more 90 percent cleaner
9 trucks out on the road, then, you know -- and it
10 meets all -- checks all the boxes, regional air
11 quality, GHG reductions, you know, local air
12 pollutants and harm to the communities, why can't
13 we fund that? Why shouldn't we fund that?
14 That's what we need to do.

15 MR. OLSON: Okay. So I have kind of a
16 final question, and I'd like to make this a
17 little, if I can do this, a little bit of a
18 lightning round. And I'd like to hear from each
19 one of you what your top one or two things you
20 would recommend to California state government as
21 an action or actions that should be taken
22 regarding this area, whether it's pro or con.
23 And let's start with Tom first.

24 MR. SWENSON: So I think Cliff hit on it.
25 I think it's cost effectiveness, especially in

1 the near term, in terms of targeting emission
2 reductions while continuing to invest in the long
3 term. So that would be my lightning round
4 response.

5 MR. OLSON: And, Phoebe, could you make a
6 comment?

7 MS. SEATON: Yeah. Ending subsidies to
8 any programs or projects that kind of perpetuate
9 air and water quality degradation.

10 MR. OLSON: Matt, how about you?

11 MR. MIYASATO: Yeah. I would just
12 implore both Commissioner Monahan and Douglas, as
13 well as the entire agency, to consider partnering
14 again with the South Coast on an incentive
15 program that capitalizes on the near-zero engine
16 that we helped commercialize to get immediately
17 emission reductions, not only in the South Coast
18 but across the state, and gets greenhouse gas
19 emission reductions.

20 MR. OLSON: Doug, do you have a comment?
21 What action would you -- maybe from a different
22 kind of perspective?

23 MR. PATTESON: Well, as I mentioned, I
24 think digesters are kind of neutral from a water
25 quality perspective. They don't make it worse.

1 They don't make it better.

2 But I know there's research. I think UC
3 Davis and others are doing research on making
4 digestion a part of a process to produce a better
5 end product that can be stored and transported
6 and become, I guess, more of a -- a more usable
7 fertilizer than manure. So I guess if there's a
8 way to further that, that could be an
9 improvement.

10 MR. OLSON: Yeah. Just to comment,
11 similar to maybe what we're seeing in northern
12 Europe in lots of different projects there.

13 And, Cliff, do you have any comment on
14 what your top one or two things you're
15 recommending?

16 MR. GLADSTEIN: I agree with everything
17 that folks have said up until this point. I
18 think that the biggest challenge that we face,
19 well, we can't allow the perfect to be the enemy
20 of the good, to use an old bromide, and that's
21 what I fear is happening. I think we need to
22 focus on expanding our pallet, not contracting it
23 and/or our toolbox, whatever metaphor you'd like
24 to use. And we really, really do need to
25 prioritize near-term emission reduction benefits.

1 We need to prioritize co-benefits, greenhouse gas
2 reductions, NOx reductions, and diesel PM
3 reductions. Let's not forget the real enemy
4 here. And we need to prioritize cost
5 effectiveness to maximize the bang for every buck
6 that we spend now.

7 MR. OLSON: Okay. So I think we are very
8 close to the end of our moderated panel. I want
9 to thank the panel members for the time and the
10 effort and all the background work you've done in
11 this area. And thank you very much for joining
12 the panel.

13 And I'd like to turn it back over to
14 Heather and the Commissioners.

15 MS. RAITT: Great. Yeah, thank you
16 everybody. And if the panelists could stay on,
17 we have a couple of questions from the Q&A, from
18 attendees on Zoom.

19 And, Michael Comiter, if you can go ahead
20 and read some of those?

21 And I'll just remind people first, if I
22 could just take a moment, that I see some hands
23 are getting raised. So, please, also, if you are
24 hoping to make or would like to make comments
25 during the public comment period, just go ahead

1 and click raise hand and -- because during the
2 public comment period, we won't have time to
3 respond to questions but this is an opportunity
4 now. We'll address a couple of questions that
5 have come in from attendees.

6 So go ahead, Michael.

7 MR. COMITER: Thank you, Heather.

8 So let's start off with a question from
9 Meredith Roberts. And this is directed towards
10 Cliff. And I believe it's in regards to your
11 comments on fleet procurement based on cost
12 effectiveness. And they ask,

13 "Won't those retired fleets just be passed to
14 other users that cannot afford the newest
15 technology? And in this case, is it still
16 better not to upgrade these and focus only on
17 sunsetting the old tech?"

18 MR. GLADSTEIN: No, it's actually,
19 precisely, because this tech will be passed on
20 to, say, the drayage market or the farm market or
21 other markets where you want clean technology,
22 new clean technology that you deploy now, to be -
23 - to go into the secondary market later, because
24 it's still going to be 90 percent cleaner than
25 what's available now. And what you do not want

1 to encourage is more diesel deployed now.

2 MR. COMITER: All right. Thank you.

3 And then the next comment is from Lyle
4 Slier (phonetic). And this is also directed to
5 Cliff.

6 "Your report indicates a fair amount of state
7 biomethane will soon come online. Does the
8 state need to do anything to assure that
9 biomethane is available for the highest and
10 best use within the state?"

11 MR. GLADSTEIN: I'm not sure I understand
12 Lyle's question. But I do want to make a
13 shoutout to Lyle because a large portion of the
14 current RNG that's produced in the state of
15 California is coming from Lyle and Lyle's
16 company, Calgrant (phonetic). And the CI value
17 of Lyle's fleet of digesters is way lower than
18 the average of the sector. And so he is
19 delivering a high-quality product to
20 transportation fleets here in California.

21 You could try repeating the question and
22 I'll try to answer, I'll see if I understand it,
23 but I do want to give a shoutout to Lyle because
24 he's a true pioneer in this sector.

25 MR. COMITER: All right. Well, I think

1 that does it for questions.

2 I can turn it over back to Heather.

3 MS. RAITT: Okay. Thank you, Michael.

4 And thank you, panelists, Doug and Tom
5 and Phoebe, Matt and Cliff. I really appreciate
6 your time and your expertise today.

7 And thank you, Tim, for moderating.

8 So with that, we'll move on to the public
9 comment period. And if the public -- if you're
10 an attendee and you'd like to make a comment, you
11 can click that raise-hand icon in Zoom if you're
12 online, and to do that to let us know that you
13 want to comment. And then if you're on the
14 phone, just press star nine.

15 And RoseMary Avalos from the Public
16 Advisors Office is with us today, I believe, to
17 help us with the public comment.

18 So go ahead, RoseMary.

19 MS. AVALOS: Thank you, Heather.

20 I will first call on attendees using the
21 raised-hand feature on Zoom. Please state your
22 name and affiliation and spell out your first and
23 last name. Also, do not use the speaker phone
24 feature because we may not be able to hear you
25 clearly.

1 Ryan Kenny, your line is open. You may
2 need to un-mute on your end.

3 MR. KENNY: Thank you for --

4 MS. AVALOS: Go ahead.

5 MR. KENNY: -- recognizing me. Thank you
6 for recognizing me. This is Ryan Kenny with
7 Clean Energy. I actually had my comments
8 answered in the previous panel so I'm good.
9 Thank you for checking though.

10 MS. AVALOS: Oh, okay. Thank you.
11 The next commenter is Kevin Maggay.
12 Your line is open.

13 MR. MAGGAY: Hi. Can you guys hear me
14 okay?

15 MS. AVALOS: Yes.

16 MR. MAGGAY: Hi. My name is Kevin Maggay
17 with SoCalGas, K-E-V-I-N M-A-G-G-A-Y.

18 First off, thank you to the CEC for
19 holding this workshop. We think that this is one
20 of the most important workshops we can have in
21 this IEPR cycle to really benefit the health of
22 Californians. But we definitely support the
23 long-term vision of zero-emission vehicles. But
24 as Dr. Miyasato mentioned, we're at a precipice
25 of making policy decisions that could,

1 potentially, encourage the purchase, the
2 continued purchase of trucks, which are ten times
3 dirtier than commercial natural gas trucks.

4 We also support -- we strongly support a
5 portfolio approach to balance near-term
6 reductions and long-term goals. And we do also
7 agree with Dr. Miyasato that there's almost a
8 false narrative, a false choice, that you have to
9 focus on near-term goals of the long-term goals,
10 and we can achieve both. And the reality is that
11 we have you achieve both but there just needs to
12 be well thought out balanced portfolio approach
13 portfolio. And, unfortunately, the market
14 signals are, obviously, leaning towards the
15 future's air emission goals rather than having
16 that balance. And without that balance, without
17 market signals for near-term reductions, I agree
18 with people said, people are just going to
19 continue to buy diesel.

20 And as Dr. Miyasato mentioned, as well,
21 if all the zero-emission demonstration projects
22 came online within the next few years, that that
23 would only amount to about 1,000 trucks which is,
24 you know, in this world, it's a drop in the
25 bucket. They're still being developed,

1 especially in the heavier classes. Near-zero
2 trucks running on renewable natural gas are
3 available today. And as shown in the
4 presentation, the supply of renewable natural gas
5 will increase significantly in the upcoming
6 years.

7 Something that Dr. Martin said at the
8 beginning, he said that biomethane doesn't show
9 promise for trucking, which I think the industry
10 shows that statement isn't necessarily correct.
11 As Cliff showed, biomethane is the most cost-
12 effective solution for reducing greenhouse gases
13 and air pollution to meet the goals, the near-
14 term goals of 2023 and 2030, respectively. And
15 as Matt said, there have been multiple programs
16 that were well or oversubscribed. And this shows
17 that with the market, with the right signals and
18 incentives, there is, actually, a lot of promise
19 for this use.

20 Near-zero trucks and renewable natural
21 gas are a very cost-effective way to get to these
22 goals. And, again, we believe in a portfolio
23 approach. CARB anticipates 30 percent of trucks
24 will be zero emission by 2030, which would be
25 fantastic, but that's still leads 70 percent of

1 the trucks out there being the status quo. Near-
2 zero trucks and RNG can turn over some of that 70
3 percent. And we really need to stop looking at
4 near zero and zero as competing technologies and
5 start looking at them as complimentary
6 technologies to get to our overall goals.

7 Thank you.

8 MS. AVALOS: Okay. Thank you.

9 A reminder, please state your first, and
10 last name and spell your first and last name and
11 announce your affiliation.

12 Julia Levin, your line is open.

13 MS. LEVIN: Hi. This is Julia Levin, J-
14 U-L-I-A
15 L-E-V-I-N, from the Bioenergy Association of
16 California. Can you hear me?

17 MR. COMITER: We can hear you, Julia.

18 MS. LEVIN: Okay. The clock's not moving
19 so I wasn't sure.

20 So I wanted to raise an issue that hasn't
21 really come up, but I think is very closely tied
22 to the issue of biomethane and near-zero emission
23 vehicles, and that is the need for statewide
24 procurement of biomethane.

25 Dr. Martin mentioned, you know, various

1 end uses of biomethane and a preference for some
2 over others. The 2017 IEPR and the Air Resources
3 Board have been very clear that, for the near
4 term, the highest and best use is going to be to
5 replace diesel in heavy-duty trucks because of
6 the significant air pollution and climate
7 pollution reductions that biomethane and near-
8 zero emission vehicles can provide.

9 Longer term, I agree with a lot of the
10 comments that as more zero-emission vehicles
11 enter the market there may be better uses of
12 biomethane -- (clears throat) excuse me --
13 particularly as a form of long duration energy
14 storage as a fuel to provide power for backup
15 generators and in a way that replaces diesel.

16 But since the end uses of biomethane are
17 -- you know, there are many, and what's the
18 highest and best use today and tomorrow may be
19 different than the highest or best use in 15 or
20 20 years, it seems like having a statewide
21 procurement program is the best way to both
22 procure the biomethane but also have flexibility
23 about end uses to shift as other technologies and
24 needs develop.

25 The Public Utilities Commission is

1 required by State Law, SB 1440, to consider a
2 biomethane procurement requirement. And we're
3 hoping that they will begin that consideration
4 soon but that would be limited to the utilities.
5 Something like a strategic biomethane reserve
6 that's actually operated by the state could
7 provide a statewide alternative and move with the
8 needs of the market, so that biomethane can be
9 put to the highest and best use, and we think
10 that that would really help accelerate the
11 development of sustainable biomethane production
12 in state.

13 But I do want to echo the comments from
14 Matt Miyasato and the other panelists and several
15 of the other commenters that we really need to do
16 this quickly to meet near-term air quality and
17 climate goals. We also need to do it to meet the
18 state's short-lived climate pollutant strategy,
19 which is critical to our overall climate goals.
20 By far the biggest sources of short-lived climate
21 pollutants are organic waste. And all of those
22 different feedstocks could be converted to
23 biomethane instead.

24 So thank you for this important panel.
25 And I hope one of the IEPR recommendations will

1 be some sort of statewide procurement mechanism
2 or a strategic biomethane reserve.

3 Thank you.

4 MS. AVALOS: Thank you.

5 The next commenter, Jim, your line is
6 open. You may need to un-mute on your end. And
7 please state your first and last name and spell.

8 MR. BOYD: This is Jim Boyd, J-I-M B-O-Y-
9 D. I'm representing myself today, although I'm a
10 founding member of the Tahoe Fund, whose highest
11 priority is forest health. And for those who
12 don't know me, I spent over ten years as
13 Energy Commissioner, over 20 years as the CEO of
14 the Air Resources Board, and multiple years in
15 the Resources Agency, et cetera, et cetera. I'm
16 familiar with every one of these topics.

17 I'm addressing you as kind of a
18 frustrated retired individual now who follows
19 these subjects very closely. There are answers
20 to every question I heard today produced in the
21 past decade or two. And I don't understand why
22 more reference hasn't been made to past efforts.
23 The biomass and bioenergy reports laid out
24 exquisite plans for where we should be going.
25 Two reports to the legislature at the

1 legislatures request to the executive branch on
2 what our future should be laid out futures of
3 diversified portfolios for transportation fuels
4 and for the production of electricity. And, to
5 me, little to no attention has been paid to those
6 as we've dedicated ourselves to a single policy.

7 I want to commend my friends Cliff and
8 Matt. If you could see me, you'd see the white
9 hair. They have shades of gray now. We've lived
10 through these issues before. Opportunities have
11 been lost before given benefits to health
12 benefits and health and to greenhouse gas
13 reductions. They've said it already, we've been
14 the value -- in effect, debating the value of the
15 wheel all over again. And this statement about
16 perfect and the way of the good, so to speak, has
17 been made.

18 The number one problem that I have
19 reported in many forms is the total lack of state
20 support or state policy embracing any of these
21 alternative approaches in deference to a single
22 solution that, in my opinion, has cost the people
23 of the state of California in terms of their
24 public health and their contribution to
25 greenhouse gas emissions benefits out of the fear

1 that I've heard stated today of embracing any
2 other technology that might get in the way of the
3 one desired technology. And it was desired by
4 all of us.

5 I did the zero-emission vehicle mandate
6 on my watch at the Air Resources Board. But we
7 had a stepping-stone approach to the future that
8 would deliver this future and I think we've cost
9 the people of the state dearly in the fires we've
10 done in the forest, with the water pollution that
11 we've not abated through dairy digesters with the
12 line sumps and so on and so forth.

13 So I urge the Energy Commission to take a
14 long, deep look at where we should be going in
15 the future. The future has changed. The future
16 will change, and it needs to be changed. But we
17 have ignored decades of work by dedicated staff
18 and policymakers.

19 Thank you.

20 MS. AVALOS: Thank you, Mr. Boyd.

21 Next commenter is Tom Fulks.

22 Your line is open.

23 MR. FULKS: Hi there. This is Tom Fulks.
24 The last name's spelling is F-U-L-K-S, it's F, as
25 in Frank. I am with a company called Mightycomm.

1 We represent a variety of stakeholders, including
2 makers of renewable diesel fuel, renewable jet
3 fuel, renewable DME, and direct air capture
4 production of carbon-neutral renewable gasoline.
5 It was great to hear from my old friend Jim Boyd
6 speaking right before me.

7 Ms. Monahan, thank you very much for
8 hosting this discussion.

9 Panelists, thank you for your
10 participation.

11 Matt, good to see you, at least via Zoom.

12 I wanted to call your attention to a
13 document that we have submitted to the docket.
14 It's, presumtuously, called a Draft Chapter for
15 Low-Carbon Fuels. All the stakeholders that we
16 represent got together and put this together
17 based on our experience at Mightycomm in having
18 dealt with IEPRs of prior iteration over the
19 years. We would encourage the Commissioners and
20 Staff, too, and interested stakeholders, to
21 consider it.

22 We do believe inclusion of this chapter
23 or a variation of it generated by CEC staff, in
24 consultation with these stakeholders, would
25 provide a balanced and practical outlook for

1 California's transportation energy landscape.
2 The chapter would help California implement it's
3 often stated all-of-the-above strategy that has
4 been discussed today to meet its greenhouse gas
5 and criteria pollution reduction goals.

6 Non battery-electric vehicles will
7 continue to plight California roadways for many
8 decades. It's been stated today. It's been
9 stated in some of your previous workshops. And
10 this is especially the case in the heavy-duty
11 freight sector. We believe, including the all-
12 of-the-above fuels, including the ones we've been
13 talking about today, in the IEPR it recognizes
14 the end use transportation fuels outlook as the
15 state's electric drive policies are being
16 implemented and the state transitions to the
17 ubiquitous zero-emission vehicle use that it
18 desires.

19 To that end, we believe that continuing
20 to use a portion of funding from the CEC's AB 118
21 Program would be important to dedicate
22 investments into these low carbon -- into low-
23 carbon fuel innovation, development, and
24 deployment.

25 We understand the desire to move more

1 aggressively toward an all-electric drive future.
2 That said, we strongly encourage the state in
3 general, and the CEC in particular, to recognize
4 the transition time inherent in fulfilling these
5 policy goals while internal combustion engine
6 technology is phased out.

7 So with that, again, thank you very much
8 for your time. It was great to hear from Jim
9 Boyd again. And it's good to see you all.

10 Thank you very much.

11 MS. AVALOS: Thank you, Mr. Fulks.

12 I'll move on to Rebecca Boudreaux.

13 Your line is open.

14 MS. BOUDREAUX: Thank you. My name is
15 Rebecca Boudreaux, R-E-B-E-C-C-A B-O-U-D-R-E-A-U-
16 X, and I'm the President of Oberon Fuels. Thank
17 you to Commissioner Monahan and Commissioner
18 Douglas for hosting this conversation today.

19 As the CEC considers the future of the
20 state's transportation landscape, we believe it
21 is important to consider the role of innovative
22 fuels in decarbonizing existing transportation
23 and include innovative fuels in the IEPR Update.
24 Dimethyl ether, or DME, can be made from biogas
25 and wood waste. Oregon and EPA estimate DME can

1 be made from renewable sources and offer 68 to
2 101 percent reduction in greenhouse gases.

3 In addition to its ability to be made
4 from local instate feedstocks, DME can
5 decarbonize existing transportation in three
6 ways: one, as a diesel replacement; two, blending
7 DME with propane; and three, using DME as a
8 renewable hydrogen carrier to power hydrogen fuel
9 cell electric vehicles. One molecule can
10 decarbonize existing transportation in three
11 different ways.

12 But the most important feature of this
13 molecule is the ability to create opportunity,
14 opportunity for feedstock providers, like dairy
15 farmers, to generate additional revenue,
16 opportunity for communities in which DME is
17 produced to benefit from reduced emissions and
18 improved air quality, and opportunity for job
19 creation.

20 Just two days ago, we welcomed five new
21 plant operators at our site in Imperial Valley
22 who came from the local talent pool and began the
23 virtual training process. We're in the process
24 of hiring four more plant operators. These
25 positions offer head-of-household wages and full

1 benefits in a California region hardest hit by
2 COVID and is experiencing unemployment north of
3 27 percent.

4 In 2019, Oberon was awarded a \$2.9
5 million CEC grant to upgrade its pilot DME
6 production facility to demonstration scale.
7 Located in Imperial Valley, this facility first
8 came online in 2013 and provided field-grade DME
9 for global vehicle demonstrations for Volvo
10 Trucks, Mack Trucks, and Ford. This grant will
11 facilitate the first production of renewable DME
12 in the U.S. and is slated to come online in early
13 2021.

14 Thank you to Commissioner Monahan and the
15 CEC team for investing in instate renewable fuel
16 production that can also serve as a source of
17 instate renewable hydrogen production.

18 As the CEC updates the IEPR, we urge you
19 to include innovative fuels, like DME, in the
20 update as they can play a key role in
21 decarbonizing existing transportation while
22 creating opportunity for the communities in which
23 its produced.

24 Thank you.

25 MS. AVALOS: Thank you.

1 I will call on an attendee that is on the
2 phone line. And I'll read the last three digits
3 of your phone number to let you know it is your
4 turn.

5 081, your line is open.

6 MR. COATES: Hello. This is Michael
7 Coates. Can you hear me?

8 MS. AVALOS: Yes.

9 MR. COATES: Okay. Thank you. Thank
10 you, Commissioners Monahan and Douglas. I really
11 appreciate you holding this session to recognize
12 some of the needs that the state has in
13 addressing its diverse fuels. I'm Michael
14 Coates, M-I-C-H-A-E-L C-O-A-T-E-S, also with the
15 consulting company, Mightycomm,
16 M-I-G-H-T-Y-C-O-M-M.

17 Along with my colleague Tom Fulks, we
18 have submitted proposed additions to this year's
19 IEPR, looking at some of the low-carbon gaseous
20 and liquid fuels which need to be addressed.
21 We're concerned about California meeting its
22 climate goals. And we want -- we think that
23 addressing the decarbonization of all liquid and
24 gaseous fuels is a very important part of this
25 process.

1 As Dr. Martin mentioned, even with the
2 accelerated adoption of zero-emission vehicles,
3 we need to focus on near-term and mid-term
4 decarbonization of existing fuels. And Dr.
5 Martin also addressed the fact that sometimes
6 change can happen quickly. And the Energy
7 Commission, I think, has tried to incorporate
8 this in some of their investments, investing in
9 innovative fuels, like Oberon's fuel that Rebecca
10 just mentioned. I think there's a historic
11 chance for California and the Energy Commission
12 to support fuels like this and continue to
13 provide a space for all fuels that reduce
14 greenhouse gases and improve air quality.

15 I appreciate your consideration of our
16 submission and would be glad to answer any
17 questions that they might raise.

18 Thank you very much.

19 MS. AVALOS: Thank you. And a reminder,
20 one public comment per organization.

21 And we'll move on to Sasan Saadat.

22 Your line is open.

23 MR. SAADAT: Hi. Thanks. Yeah, this is
24 Sasan Saadat, S-A-S-A-N S-A-A-D-A-T, from
25 Earthjustice.

1 Yeah, I want to point out, you know, I
2 think there's a lot of focus on all the
3 technologies at zero-emission that heavy-duty
4 trucks aren't available yet for. But, somehow, I
5 feel that framing gives too much deference to the
6 like few applications that are hard to reach.
7 The CARB zero-emission market assessment shows
8 that zero emissions are already suitable for more
9 than like a quarter of the truck market. That
10 assessments from 2018. And since then we've seen
11 a huge advancement, even in applications which it
12 considered, you know, less suitable.

13 So the other thing is that the view of
14 incentivizing renewable natural gas trucks in the
15 near term, isn't that cross purpose? Because,
16 you know, we can just dump the technology later.
17 As an advocate, that gives me pause because
18 technology lock-in isn't just about the vehicles
19 themselves, it's also about mobilizing political
20 and market actors and policy frameworks that
21 extend the status quo, and we see that all the
22 time at these workshops. And it would be great
23 if we could say that these technologies weren't
24 at cross purpose. They both, you know,
25 complement each other.

1 But if -- I think Dr. Martin's
2 presentation very persuasively shows that there
3 is a finite and scarce amount of renewable gas
4 and liquid fuels from genuine waste. And beyond
5 that, you have to intentionally produce methane
6 by gasifying which, frankly, is far less proven
7 technology than zero emissions. I think Cliff's
8 presentation showed there's only one gasification
9 project in the pipeline. And intentionally
10 producing methane is GHG positive because of
11 methane leakage.

12 So squandering the like truly renewable
13 fuel and incrementally lowering our carbon
14 intensity, that seems, to me, myopic and
15 shortsighted because it diverts this fuel away
16 from segments where we really need it. We don't
17 need to increase gas use in transportation. We
18 need to use that truly sustainable gas to
19 displace existing gas demand.

20 And I also think we need to question how
21 cost effectiveness entrenches environmental
22 injustice. And I really appreciate what Phoebe
23 said. You know, assuming these emissions from
24 dairies are inevitable or an ordinarily occurring
25 source of pollution, it sort of puts a lampshade

1 over the multiple problems of exploitation and
2 extraction, and air and water pollution that
3 happened at the CAFOs. And the EPA's ag
4 inventory shows that the rise of methane from
5 dairies is a recent phenomenon. And it's
6 directly tied to increased consolidation and
7 liquid-based management which doesn't occur under
8 more sustainable models of agriculture.

9 So the Commission needs to ask, when we
10 ignore the other problems with CAFOs and then
11 just pay them to capture their methane, what does
12 that say for the communities living near them?
13 What is California's plan for those communities?

14 And you know, Commissioner Monahan asked
15 whether the regulations are enough? The Dairy
16 Monitoring Report shows that the answer is,
17 clearly, no. Every dairy in the value was found
18 to violate nitrate contamination levels.

19 So I think we need to question, what
20 policies are entrenching these systems of
21 environmental injustice?

22 Thank you.

23 MS. AVALOS: Thank you, Mr. Saadat.

24 The includes comments and I turn to
25 Commissioner Monahan.

1 COMMISSIONER MONAHAN: Great. Well,
2 thanks, everybody, for joining us. I hope you
3 interested folks will come back for our afternoon
4 session when we'll talk about liquid low-carbon
5 fuels. So we'll be back here at two o'clock.

6 So thanks everybody. Have a good lunch.

7 (The workshop concluded at 12:29 p.m.)

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CERTIFICATE OF REPORTER

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 29th day of September, 2020.



MARTHA L. NELSON, CERT**367

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I certify that the foregoing is a correct transcript, to the best of my ability, from the electronic sound recording of the proceedings in the above-entitled matter.



MARTHA L. NELSON, CERT**367

September 29, 2020