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Comment Received From: Battery Council International
Submitted On: 8/6/2019
Docket Number: 19-IEPR-04

Battery Council International - 2019 IEPR Comments

Additional submitted attachment is included below.
Dear Energy Commission:

Battery Council International (BCI), a not-for-profit trade association formed to promote the interests of the international battery industry, is providing the following comments to the California Energy Commission (CEC) 2019 Integrated Energy Policy Report (IEPR) (Docket # 19-IEPR-01). BCI has member companies worldwide engaged in every facet of the industry: lead battery manufacturers and recyclers, marketers and retailers, suppliers of raw materials and equipment, and expert consultants.

For the purposes of the 2019 IEPR, advanced lead battery technology provides several advantages that will help define the state’s pathway to clean energy. Lead battery technology continues to improve, and studies indicate that lead batteries will play a growing role in providing low cost, safe and reliable energy for a variety of applications. For example, a recent study evaluating lead batteries in utility scale energy storage applications\(^1\) concluded:

> “There have been substantial improvements in lead-acid batteries in this area especially with the use of carbon additives to the negative plate but this continues to be an area of active development and further improvements in performance should be achieved. There are also other types of lead batteries, particularly batteries with a hybrid construction with supercapacitor elements combined with a conventional negative plate. These offer further improvements in shallow cycle performance.”

The justification for the role of lead batteries in energy storage applications rests on three critical facts:

1. **Lead batteries already play an important role in providing carbon free energy** to a variety of consumer and commercial products, including over 270 million vehicles (conventional, hybrid and full electric vehicles, neighborhood electric vehicles, off-road vehicles such as golf carts and utility vehicles and 65 percent of forklifts in the U.S.), backup power for renewable energy facilities, communications infrastructure and data centers with uninterruptible power supply, rapid deployment of lighting and other mobile electronics during emergencies, and onboard power to support military vehicles to keep our troops safe.

2. **Lead batteries are recycled at a rate of nearly 100%**.\(^2\) The collection infrastructure and level of business and consumer participation is unmatched by other battery technologies and supports a uniquely closed loop, highly sustainable energy source and a model of a circular economy.

3. **Lead batteries serve storage needs where other technologies are not suitable.** Modern lead batteries are sealed, generally maintenance free and use stable electrolyte solutions. They are capable of operating within a broad temperature range without presenting a significant risk of

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\(^1\) *Lead batteries for utility energy storage: A review;* Geoffrey May, Alistair Davidson, Boris Monahov; Journal of Energy Storage, February 2018: [https://doi.org/10.1016/j.est.2017.11.008](https://doi.org/10.1016/j.est.2017.11.008)

\(^2\) Cite BCI 2016 Recycling Rate Study Report
fire or explosion. As a result, lead batteries can provide a safe storage option for manufacturing, commercial and residential buildings.

As the CEC assesses energy resource needs for the future, the role of lead batteries as a primary and secondary source of power must be considered. The state has set very ambitious climate and energy policy goals that will require the use of current technologies as well as the development of new technologies. Below are examples of lead battery contributions to achieving these goals and further opportunities for beneficial outcomes through greater use of advanced lead batteries and continued product development.

Energy Efficiency and Building Decarbonization

In 2015, Governor Brown set a goal of doubling the energy efficiency of existing buildings. The 2018 IEPR stated: “There is a growing consensus that building electrification is the most viable and predictable path to zero-emission buildings.” Lead battery storage systems pair seamlessly with rooftop solar to ensure an adequate supply of electricity during peak demand periods, and are an accessible, efficient and cost-effective means of achieving the zero-emissions building goal. The IEPR recognizes the inherent advantages of battery storage systems: “A recently completed research project indicates that DC power can save significant energy in buildings, especially commercial buildings with battery storage.” Accordingly, battery storage systems will play a critical role in converting existing building stock and in new zero emissions construction. Lead battery storage systems have already been deployed in California and across the country, including installations at Alcatraz Island, China Lake Air Force Base and Missouri University of Science and Technology, among others.

Energy Efficiency in Agriculture and Industrial Sectors

The 2018 IEPR stated that “manufacturing and agriculture account for about a quarter of total state energy consumption, with about 85 percent of the energy consumed by the industrial sector and the remaining 15 percent by the agricultural sector. Additional savings in these sectors can help fill the gap in meeting SB 350 doubling targets.” Lead batteries provide carbon free energy for a variety of agricultural and industrial applications but lead battery technology advancements are poised to bring even more energy savings through greater performance, including higher energy density, longer cycle life and better recovery from partial state of charge conditions.

Energy Storage for Renewable Energy Systems

The demand for energy storage in California is growing rapidly and is likely to be much greater than any single technology can supply. For California to meet the 60 percent Renewables Portfolio Standard requirement by 2030 with wind, solar and other renewable resources, California will have to supplement these intermittent energy sources with multiple energy storage technologies. “Energy storage technologies include batteries, flywheels, compressed air, pumped storage, thermal storage (such as molten salt used to store heat for later use in electricity production and thermal ice systems that produce ice that can be used later for cooling purposes), and green electrolytic hydrogen.”

The IEPR recognizes the role of batteries to provide needed storage options:

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3 2018 IEPR, Pg. 53, [https://www.energy.ca.gov/2018_energypolicy/documents/](https://www.energy.ca.gov/2018_energypolicy/documents/)

4 2018 IEPR, page 111, [https://www.energy.ca.gov/2018_energypolicy/documents/](https://www.energy.ca.gov/2018_energypolicy/documents/)
“The need for energy storage that can absorb excess energy and reinject it into the grid when needed continues to increase. As the global market for electric vehicles expands, there is a growing opportunity to take advantage of vehicle batteries for energy storage in the electricity sector.”

Lead batteries already supply safe energy storage systems for renewable generation at an affordable cost and are well positioned to expand in this area. According to Pike Research, “the developing technologies of advanced lead-acid batteries will capture roughly 25% of the global battery-based grid storage market and will be worth USD $6.8 billion in 2020.”

**Energy Storage for Natural Gas Energy Systems**

Natural gas facilities operate throughout California providing both baseload and peak electrical capacity. Due to the intermittent nature of their operation, peaking plants tend to have higher emissions of criteria pollutants, toxic air contaminants and greenhouse gases than baseload plants, and they tend to be located closer to population centers. “Energy storage can also be used in place of natural gas peaking plants in high electricity demand hours and can provide several services to the electric grid, including frequency regulation, (maintaining the alternating current frequency within acceptable levels), voltage support, resource adequacy, time-of-use bill management, and demand charge reduction.” Lead batteries can help facilitate the transition to cleaner energy generation by enabling renewables to displace natural gas peaking plants.

**Lead Batteries in the Transportation Sector**

The 2018 IEPR found that “the transportation sector is the largest source of greenhouse gases in California, responsible for 50 percent of emissions when fuel refining is included, as well as 80 percent of smog-forming pollutants.” The state established an ambitious goal of placing 5 million zero emission vehicles on the road by 2020 and installing 250,000 electric vehicle charging stations by 2025. “The primary regulatory driver for transportation electrification is the ZEV regulation administered by CARB. The ZEV regulation requires each manufacturer to produce a certain number of ZEVs and plug-in hybrid vehicles each year, based on the total number of cars sold in California by that manufacturer.”

Lead batteries currently provide power for start-stop vehicles making real progress in fuel savings and reductions in greenhouse gas emissions. “A study by the Society of Automotive Engineers found that using start-stop can see a car's fuel economy improve by over eight percent in heavy traffic. That might not sound like a lot, but over time, it adds up to a whole lot of wasted gas.” By 2020, 2 million tons of greenhouse gas emission will be eliminated each year through the use of advanced lead batteries in start-stop vehicles.

Lead batteries also provide fuel savings in a variety of other transportation vehicles such as golf carts, neighborhood electric vehicles, electric bicycles and scooters, and other off-road vehicles.

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5 2018 IEPR, pg. 16, [https://www.energy.ca.gov/2018_energypolicy/documents/](https://www.energy.ca.gov/2018_energypolicy/documents/)
6 2018 IEPR, page 111, [https://www.energy.ca.gov/2018_energypolicy/documents/](https://www.energy.ca.gov/2018_energypolicy/documents/)
7 2018 IEPR, pg. 120, [https://www.energy.ca.gov/2018_energypolicy/documents/](https://www.energy.ca.gov/2018_energypolicy/documents/)
Thank you for your consideration of the role lead batteries in the transition to clean energy in California. We look forward to the inclusion of lead batteries in the 2019 IEPR. Please contact me if you have any questions regarding the information provided or other aspects of the lead battery production and recycling.

Sincerely,

[Signature]

Kevin Moran  
Executive Vice President  
Battery Council International
Energy storage cuts CO2 in Calif. but not Texas — study

David Iaconangelo, E&E News reporter

Published: Tuesday, July 30, 2019

AES Corp.’s Laurel Mountain battery complex in West Virginia. A new study finds that the emissions impact of energy storage varies widely by state. AES

The usefulness of energy storage for states seeking to accelerate a renewable transition and decarbonize their grid might depend on where the technology is deployed, according to a study published today in Nature Communications.

Researchers from three U.S. universities assessed what would happen if power grids in California and Texas were to take on a massive amount of new wind and solar and combine it with storage technologies, all while governments imposed huge new taxes on carbon.

In California, they found, those three policies could help the state cut as much as 90% of its carbon dioxide emissions from the power sector, compared with 72% if energy storage were excluded.
But in Texas, leaving out storage from that mass renewable deployment wouldn't make that much of a difference: CO2 emissions would fall 54% without it, compared with 57% with it.

That's because in Texas, renewable power sources don't do much "curtailing" — generating power but failing to deliver it — because the power mix operates more flexibly there than in California, where power from nuclear, hydro and biomass sources is often generated or imported into the state on a fixed schedule.

"As such, energy storage has a more limited role in increasing the use of renewable energy in Texas relative to California," wrote the team, which included sustainability engineers from the University of Michigan, Ohio State University and North Carolina State University.

The range of policies contemplated by the team, while assessing energy storage's utility in a "deep decarbonization," would go beyond anything pursued by state or even national governments to date.

The 90% emissions reduction estimated in California, for instance, would occur if a $200-per-ton carbon tax were enacted. That's larger than taxes imposed in Europe — where they tend not to exceed a few dozen dollars per ton — although the figures are on the lower end of what U.N. scientists have said should be imposed in order to keep global warming within 1.5 degrees Celsius.

A 'hot topic'

Lithium-ion batteries, a storage technology that has gotten much attention for its applications in electric vehicles, also would have "a limited role to play" in decarbonization, unless the technology's upfront cost comes down, according to the research.

Pumped hydro and compressed-air technologies, which use water or air to drive a turbine, would generally be the most cost-effective, assuming any carbon tax remained small.

"But then, we know that there are other issues" with those technologies, said Maryam Arbabzadeh, lead author of the study and a postdoctoral fellow at the University of Michigan's School for Environment and Sustainability. "It's not very easy to develop a pumped-hydro storage system."

"A small reduction in the cost of lithium-ion could make these batteries cost-effective," she said.

In Texas, energy storage would mostly be useful under the largest carbon taxes, when it would shift the grid from coal power to natural gas, the study found.

The team's policy analysis also included renewable deployments that would dwarf those currently in place: 20 gigawatts of wind and 40 GW of solar.
As of this year's first quarter, Texas had just under 3 GW of solar installed, although it had almost 25 GW of wind. California had about 25 GW of solar and less than 6 GW of wind.

The researchers based their case studies on the two states' grids during the 2010-12 period, the latest years for which the National Renewable Energy Laboratory had data available when the team began work, said Arbabzadeh.

Only a handful of states have enacted mandates for energy storage development, including California, which was the first to do so in 2013. But some renewable analysts expect more to follow.

For sustainability experts, "it's a hot topic," said Arbabzadeh.

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**ABOUT ENERGYWIRE – THE TRANSFORMATION OF THE ENERGY SECTOR**

Energywire is written and produced by the staff of E&E News. Energywire is designed to bring readers deep, broad and insightful coverage of the transformation of the energy sector. Energywire focuses on the business, environmental and political issues surrounding the rapidly expanding unconventional energy industry and the numerous factors -- from expanding natural gas use to renewables and more -- that are altering the traditional electric utility industry. Energywire publishes daily at 9:00 a.m.

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Deep decarbonization of electricity production is a societal challenge that can be achieved with high penetrations of variable renewable energy. We investigate the potential of energy storage technologies to reduce renewable curtailment and CO$_2$ emissions in California and Texas under varying emissions taxes. We show that without energy storage, adding 60 GW of renewables to California achieves 72% CO$_2$ reductions (relative to a zero-renewables case) with close to one third of renewables being curtailed. Some energy storage technologies, on the other hand, allow 90% CO$_2$ reductions from the same renewable penetrations with as little as 9% renewable curtailment. In Texas, the same renewable-deployment level leads to 54% emissions reductions with close to 3% renewable curtailment. Energy storage can allow 57% emissions reductions with as little as 0.3% renewable curtailment. We also find that generator flexibility can reduce curtailment and the amount of energy storage that is needed for renewable integration.
Due to cost decreases\textsuperscript{1,2}, renewable energy is experiencing greater use (https://www.eia.gov/outlooks/steo/pdf/steo_full.pdf). Many jurisdictions have policies in place to incentivize renewable use (http://www.dsireusa.org/). These policies are often intended to decrease the carbon-intensity of electricity production.

The role of energy storage in aiding the integration of renewable energy into electricity systems is highly sensitive to the renewable-penetration level\textsuperscript{3}. California, for instance, is experiencing days during which demand is too low to accommodate all of the solar energy that is available midday\textsuperscript{4}. This overgeneration-related renewable curtailment can be exacerbated by thermal generators having limited flexibility in how quickly they can adjust their production or how low their production levels can go\textsuperscript{5}.

The development and deployment of grid-scale energy storage is advancing due to technology development and policy actions, such as California’s energy storage mandate\textsuperscript{6,7}. Energy storage can provide a variety of services and its economic rationale is highly application-dependent\textsuperscript{8}. Numerous studies optimize the size and operation of energy storage within a specific power system to achieve the best economic or environmental outcome. However, there are no studies in the extant literature that investigate systematically the economic viability of using energy storage to alleviate renewable curtailment for the purposes of decarbonizing electricity production. Moreover, the existing literature does not examine the impacts of emissions policy, such as a carbon tax, on the economics of energy storage for mitigating renewable curtailment. Detailed analysis is required to estimate the value of energy storage that is used for different applications, including renewable integration\textsuperscript{9}. This study addresses this gap by optimizing the investment in and operation of nine currently available energy storage technologies to minimize cost of the California and Texas power systems. We assume varying renewable penetrations and different CO2-tax policies.

Energy storage technologies have different characteristics and potential applications\textsuperscript{10–13}. As such, no single technology excels on all characteristics. Integrating energy storage into the grid can have different environmental and economic impacts, which depend on performance requirements, location, and characteristics of the energy storage system\textsuperscript{14–16}. The cost of energy storage systems and regulatory challenges are major obstacles to their adoption\textsuperscript{13,17–19}. Braff et al.\textsuperscript{20} examine the value of using energy storage to increase the price at which wind and solar energy can be sold in wholesale markets. They find that many energy storage technologies are currently too costly for this application and determine the cost reductions that are needed to make this application economically viable. Other works\textsuperscript{21–25} examine the environmental impacts of energy storage, showing that it depends upon how it is operated and the technical characteristics of the power system into which it is integrated.

Thus, there is a need to optimize the operation of energy storage to achieve desired economic and environmental outcomes. Many studies optimize the operation and size of an energy storage system for a given grid application based on economic criteria\textsuperscript{26,27}. Others propose optimization models for sizing and operating energy storage to minimize total electricity cost or to maximize investor profits\textsuperscript{28–30}. Another set of studies model emissions and economic considerations in optimizing energy storage use\textsuperscript{31–33}.

Our study extends the existing literature by evaluating the role of energy storage in allowing for deep decarbonization of electricity production through the use of weather-dependent renewable resources (i.e., wind and solar). The model optimizes the power and energy capacities of the energy storage technology in question and power system operations, including renewable curtailment and the operation of generators and energy storage. This is done to minimize total system costs, which consist of the capital cost of energy storage, generator-operations costs, and CO2-emissions costs. Technical constraints in the model include operating limits of generators and energy storage and load-bearing requirements. We examine nine currently available energy storage technologies: pumped-hydroelectric storage (PHS), adiabatic (ACAES), and diabatic (DCAES) compressed air energy storage (CAES), and lead-acid (PbA), vanadium-redox (VRB), lithium-ion (Li-ion), sodium-sulfur (NaS), polysulfide bromide (PSB), and zinc-bromine (ZNBR) batteries. Our model allows us to determine which energy storage technologies are most cost-effective in aiding renewable integration and the extent to which the cost of a currently uneconomic technology must come down to make it cost-effective. We use two case studies, which are based on the California and Texas power systems in 2010–2012, and consider up to 20 GW of wind and 40 GW of solar capacity added to the system. We also consider the impact of a CO2 tax of up to $200 per ton.

Our analysis of the cost reductions that are necessary to make energy storage economically viable expands upon the work of Braff et al.\textsuperscript{20}, who examine the combined use of energy storage with wind and solar generation assuming small marginal penetrations of these technologies. Conversely, we examine their economics at significant renewable penetrations that are necessary for deep decarbonization of electricity production.

Our findings show that renewable curtailment and CO2 reductions depend greatly on the capital cost of energy storage. Moreover, increasing the renewable penetration or CO2 tax makes energy storage more cost-effective. This is because higher renewable penetrations increase the opportunities to use stored renewable energy to displace costly generation from non-renewable resources. Among the energy storage technologies that we consider, PHS and DCAES are deployed in more of the scenarios that we examine. This is due to the lower capital costs of these technologies. Other technologies see deployment under some scenarios. We also find that relatively modest reductions in the capital costs of other energy storage technologies can make them cost-effective for this proposed application.

Results
Energy storage deployment. Supplementary Table 1 summarizes the energy capacity of the energy storage technologies that are installed with different wind- and solar-penetration levels and CO2 emissions-tax regimes in 2012 in the base case with a 7.0-GW minimum-dispatchability requirement in the California Independent System Operator (CAISO) system. Supplementary Table 2 summarizes the same for the Electric Reliability Council of Texas (ERCOT) system under the base-case 8.2-GW minimum-dispatchability requirement. The tables show that higher renewable penetrations or emissions taxes tend to improve the economics of energy storage deployment. Due to their relatively low capital costs, PHS and DCAES are deployed in more scenarios and with greater capacity than most of the other technologies. Conversely, a technology that is currently more-expensive but has a higher round-trip efficiency, such as Li-ion batteries, is not deployed in any of the scenarios that are summarized in these two tables. Table 1 shows the results of a sensitivity analysis, in which lower cost assumptions for Li-ion batteries lead to significant Li-ion deployment and resultant curtailment and emissions reductions. Supplementary Data 1 summarizes the amounts of energy storage that are installed in the other years and with the other minimum-dispatchability requirements that we analyze.
Table 1 Changes in renewable curtailment and CO$_2$ emissions resulting from lower Li-ion and PSB costs and higher NaS costs as a percentage of renewable curtailment and CO$_2$-emissions levels with the baseline costs

<table>
<thead>
<tr>
<th>Technology</th>
<th>Renewable Curtailment (%)</th>
<th>CO$_2$ Emissions (%)</th>
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</thead>
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<tr>
<td></td>
<td>CAISO</td>
<td>ERCOT</td>
</tr>
<tr>
<td>Li-ion</td>
<td>−27.1</td>
<td>−56.9</td>
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<tr>
<td>NaS</td>
<td>60.2</td>
<td>89.6</td>
</tr>
<tr>
<td>PSB</td>
<td>−15.1</td>
<td>−34.4</td>
</tr>
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</table>

Results shown are for 2012 assuming 20-GW wind- and 40-GW solar-penetration level, a $200 per ton CO$_2$-emissions tax, and base-case minimum-dispatchability requirements of the CAISO and ERCOT systems.

Supplementary Tables 1 and 2 show that irrespective of the carbon-tax level, energy storage is not cost-effective in California for the application that we model without added renewables. This is because California’s fossil-fueled generators are all natural gas-fired. Thus, there is limited value in using energy storage for energy arbitrage, because of small differences between on- and off-peak marginal generation costs. In California, the value of energy storage stems primarily from its ability to reduce renewable curtailment, thereby displacing fossil-fueled generation. This benefit is greater with a higher carbon tax, because fossil-fueled generation is more costly in the presence of a tax. Recent estimates from the California Energy Commission show that as of October 2017, California has 5.6 GW of wind and 16.2 GW of solar installed (https://www.energy.ca.gov/almanac/renewables_data/data/). Thus, California is approaching renewable-penetration levels at which a number of energy storage technologies are cost-effective for mitigating renewable curtailment.

Even in the absence of renewables, deploying some energy storage technologies in Texas is cost-effective under higher emissions-tax rates. This is because the ERCOT system has a more mixed generation fleet, with both coal- and natural gas-fired units that have very different generation costs. Moreover, the differences in the carbon contents of coal and natural gas gives larger differences in marginal generation costs between coal- and natural gas-fired units with higher CO$_2$-tax rates.

Renewable curtailment. Figure 1 shows total annual renewable curtailment with and without access to energy storage with different amounts of renewable capacity and CO$_2$-emissions taxes in 2012 in California under the base case 7.0-GW minimum-dispatchability requirement. Figure 2 shows the same for Texas under its 8.2-GW base case minimum-dispatchability requirement. The curtailment results for other minimum-dispatchability requirements and years are provided in Supplementary Data 1. The figures show that California has much higher renewable-curtailment rates relative to Texas. This is because California has much higher outputs from inflexible resources (e.g., nuclear, geothermal, biomass, and hydroelectric units) and energy imports compared to Texas. This greater inflexibility makes it more challenging for the CAISO system to absorb wind and solar generation. The figures show that with relatively low emissions taxes (i.e., $50 per ton or less), PHS and CAES are the only economically viable technologies for averting renewable curtailment. However, with higher emissions taxes, all of the energy storage technologies (except for Li-ion batteries) become cost-effective for this application. This is consistent with Supplementary Tables 1 and 2, which show that most of the energy storage technologies are deployed in some of the renewable-penetration scenarios if the CO$_2$-emissions tax is sufficiently high.

Consistent with real-world experience, renewable curtailment is greatest in the spring. This is due to the spring having relatively low electricity demand and many days with good midday solar availability. California has experienced recently an increasing number of spring days on which these factors require solar curtailment.

CO$_2$ emissions. Figure 3 summarizes the benefits of energy storage in decarbonizing in-state electricity production in California in 2012, under the base case 7.0-GW minimum-dispatchability requirement. Figure 4 shows the same in Texas under the base case 8.2-GW minimum-dispatchability requirement. Results for other minimum-dispatchability requirements and years are provided in Supplementary Data 1. Without any added renewables or energy storage, California can achieve negligible 0.2% CO$_2$-emissions reductions with a sufficiently high carbon tax through dispatch switching. In Texas, dispatch switching can decrease CO$_2$ emissions by 24% without added renewables. California’s fossil-fueled generators have negligible emissions-rate differences. With a carbon tax, generating loads can be switched to units that have higher operating costs and lower emissions rates. Texas, conversely, has a mix of coal- and natural gas-fired generating units. A sufficiently high carbon tax switches the merit order between these units.

Without any access to energy storage, California’s 2012 CO$_2$ emissions could have been reduced by 72%, through deployment of renewables with a 7.0-GW minimum-dispatchability requirement and a $200 per ton CO$_2$ tax. However, energy storage decarbonizes electricity production to a greater extent by reducing renewable curtailment. Li-ion batteries would have provided essentially no emissions improvements in 2012, due to their high capital costs. Conversely, DCAES yields the greatest emissions reductions in California in 2012. Texas shows similar trends. Without energy storage, renewable deployment, in conjunction with a $200 per ton CO$_2$-emissions tax, can reduce CO$_2$ emissions by 54% in 2012 with the base case 8.2-GW minimum-dispatchability level. As in California, DCAES yields the greatest emissions reductions in Texas.

Figure 5 summarizes energy storage’s impacts on renewable curtailment and CO$_2$ emissions in California in the 3 years that we analyze. The results that are shown in the figure assume 20-GW and 40-GW wind- and solar-penetration levels, respectively, a $200 per ton CO$_2$-emissions tax, and the base-case 7.0-GW minimum-dispatchability requirement. The results are similar for other minimum-dispatchability requirements. Renewable curtailments are shown as percentages of potential renewable production while emissions reductions are reported as percentages relative to a no-renewables case. The figure shows significant interannual variability in renewable-curtailment rates, which stem from differences in electric loads. 2012 has significantly higher loads compared to 2010, meaning that California can accept more renewable generation in 2012. Each of the energy storage cases that is shown in the figure corresponds to the technology that achieves the greatest curtailment or emissions reduction. PHS achieves the greatest curtailment reductions in all of the years that are analyzed and the greatest emissions reductions in 2010. However, DCAES achieves greater emissions reductions in the other 2 years. These results suggest that if curtailment reduction is the goal of deploying energy storage, PHS is a relatively stable technology choice in California. Conversely, if emissions reduction is the policy priority, there is less technology robustness.

DCAES is, conversely, a more robust technology in Texas, achieving the greatest curtailment and emissions reductions in all
of the years and with all of the minimum-dispatchability requirements that we examine. However, energy storage delivers smaller incremental benefits in reducing Texas’s CO₂ emissions. Figure 5 shows that without energy storage, adding 60 GW of renewables yields emissions reductions that range between 71 and 92% across the years that are analyzed. Energy storage increases these emissions reductions to between 90 and 97%. ERCOT achieves 52–56% emissions reductions from adding 60 GW of renewables without energy storage. DCAES increases these emissions reductions to 56–59%. This relatively small impact of energy storage in Texas is because there is relatively little renewable curtailment compared to California. As such, energy storage has a more limited role in increasing the use of renewable energy in Texas relative to California. Instead, the emissions-reduction benefits of DCAES in Texas largely stem from helping to shift some generating loads from coal- to natural gas-fired generators.

**Discussion**

Our case study shows that energy storage can play a non-trivial role in decarbonizing California’s electricity production through greater use of renewables. Some technologies (e.g., PHS, CAES, and VRB and PSB batteries) can eliminate cost-effectively over 90% of CO₂ emissions relative to a no-renewables case. Without energy storage, massive renewable deployment can only achieve about 72% CO₂-emissions reductions (with the base-case 7.0-GW minimum-dispatchability requirement and a $200 per ton CO₂-emissions tax). In Texas, energy storage deployment yields 57% CO₂-emissions reductions compared to a no-renewables case (assuming an 8.2-GW minimum-dispatchability requirement and a $200 per ton emissions tax). Without energy storage, 60 GW of renewables reduce emissions by 54% relative to a no-renewables case. Recent analyses³⁴ show that Texas had over 22 GW of wind installed as of 2017. Thus, the case with 60 GW of renewable curtailment compared to California. As such, energy storage has a more limited role in increasing the use of renewable energy in Texas relative to California. Instead, the emissions-reduction benefits of DCAES in Texas largely stem from helping to shift some generating loads from coal- to natural gas-fired generators.

In California, there is a relatively high renewable curtailment level, which is a result of the limited flexibility in supply-side options (i.e., more output from nuclear, geothermal, biomass, and hydroelectric units and energy transactions) compared to Texas, resulting in relatively high renewable curtailment in California. Thus, energy storage is valuable in reducing renewable curtailment and displacing fossil-fueled generation. Conversely, even without added renewables,
energy storage is cost-effective in Texas with a carbon tax, as it can be used to shift generating loads away from coal-fired units toward natural gas-fired generation.

Our results represent a lower bound on energy storage’s role in renewable integration and electricity decarbonization. This is because at high renewable penetrations, energy storage may play other roles that are not captured in our model. For instance, energy storage can be a low-cost source of flexibility to accommodate sub-hourly or minute-to-minute variability in wind and solar availabilities. Because our model assumes an hourly temporal resolution, such a benefit of energy storage is not captured.

Our results show that its capital cost is the primary factor in determining the scale at which an energy storage technology is deployed. Even with ambitious renewable penetrations and a high emissions tax, a relatively expensive (but high-efficiency) technology, such as Li-ion batteries, has a limited role to play. Our results suggest, however, that modest reductions in Li-ion-battery costs may increase their deployment. We determine this by examining the reduced cost of energy storage capacity, which is obtained from solving our optimization model. In the context of our model, the reduced cost can be interpreted as indicating how much the capital cost of an uneconomic energy storage technology must change before it is cost-effective to build. Our results show that in scenarios in which Li-ion batteries are not built, capital cost reductions of between $1 per kWh and $40 per kWh are sufficient to make the technology economically viable. Given the major reductions in battery-manufacturing costs over the past decade, such cost reductions may be possible. This would mean that energy storage technologies that appear uneconomic in our case study may well be viable in the near future. The reduced costs results for other storage technologies are provided in Supplementary Data 1.

Given the wide range of costs for Li-ion, NaS, and PSB batteries that are reported in the literature, we conduct a sensitivity analysis, in which the capital costs of Li-ion batteries are reduced to $259 per kWh and $59 per kWh, the costs of NaS batteries are increased to $350 per kW and $350 per kWh, and the costs of PSB batteries are reduced to $200 per kW and $90 per kWh. Table 1 summarizes the impacts of these changed capital costs. Specifically, the table reports changes in renewable curtailments and CO₂ emissions relative to the levels...
that are achieved with the baseline costs, as a percentage of the baseline curtailment and emissions impacts of Li-ion, NaS, and PSB. The results that are in the table are for 2012, assuming 20 GW of wind and 40 GW of solar are added to each system, a $200 per ton CO2-emissions tax, and the base-case minimum-dispatchability requirement for each system. The amounts of energy storage added, renewable curtailments, and CO2 emissions that are achieved in other scenarios are provided in Supplementary Data 1.

Our results demonstrate that increasing the CO2-emissions tax makes energy storage more cost effective. Yong and McDonald36 show that an emissions-tax regime that is set by a government with a willingness to commit to it, has a positive influence on the size and the direction of firm-level investment in clean technologies. Thus, adding a strong emissions tax to the already-established energy storage mandate in California may have beneficial economic, policy, and technology-development impacts. We also show that greater generator flexibility, which is represented through a lower minimum-dispatchability requirement, reduces renewable curtailment and the amount of energy storage that is needed.

There are some important limitations of our analysis that can be examined in future research. The only environmental impact of electricity production and energy storage use that we examine is CO2 emissions. There may be other important impacts. Our results show that PHS holds great promise, due to its relatively low cost. There are concerns around other environmental impacts of PHS, such as land and water use, species mortality, and impacts on biological production, however. Moreover, PHS is location-dependent and requires sites with specific characteristics12. The deployment of CAES is also limited, as specific underground formations are needed to store the compressed air12. Further examination of these limitations would provide a more comprehensive understanding of the deployment potential of these technologies.

Our optimization model could be applied to other case studies, with different generation mixes. We assume no degradation of
energy storage throughout its operation. Arbabzadeh et al.37 show that its degradation does not change significantly the environmental impacts of using energy storage for generation-shifting. Nevertheless, future work could examine the impact of such degradation on the cost-effectiveness of using energy storage for alleviating renewable curtailment. We also assume that energy storage can operate between 0 and 100% state of charge. Future analyses can define technology-specific operational windows for energy storage.

Methods

Optimization model. Our analysis uses an optimization model with an hourly time resolution over a T-h optimization horizon. The model determines the size of the energy storage system as well as the hourly operation of the power system. Specifically, we let Q and S denote the power and energy capacities of the energy storage, which are measured in MW and MWh, respectively. We let $g_i$ represent the hour-t production level (measured in MW) of generator $i$, where $i \in I$, the set of natural gas- and coal-fired, nuclear, biomass, hydroelectric, and geothermal generators. We let $R_i$ and $R_t$ denote the total amount of renewable production that is available and the amount of renewable production that is used in hour $t$, respectively. Both of these quantities are measured in MW. The difference, $(R_t - R_i)$, gives hour-t renewable curtailment. Finally, we let $q_t^p$ and $q_t^d$ denote MW that are charged into and discharged from energy storage, respectively, in hour $t$. We also let $s_i$ denote the ending hour-t state of charge (SoC) of storage, which is measured in MWh.

The optimization model is formulated as:

$$
\begin{align*}
\min & \quad Q, S, g_i, R_t, q_t^p, q_t^d, s \\
\text{s.t.} & \quad \sum_{i \in I} g_i + q_t^d = L_t + q_t^p; \quad \forall t = 1, \ldots, T; \\
& \quad \sum_{i \in I} g_i + \min\{s_t - s_{t-1}\} \geq \phi_t; \quad \forall t = 1, \ldots, T; \\
& \quad 0 \leq g_i \leq K_i; \quad \forall t = 1, \ldots, T; i \in I; \\
& \quad 0 \leq R_t \leq R_i; \quad \forall t = 1, \ldots, T; \\
& \quad s_t = s_{t-1} + \eta q_t^d - q_t^p; \quad \forall t = 1, \ldots, T;
\end{align*}
$$

Fig. 4 Annual CO₂ emissions (million ton) in Texas for the year 2012 in the base case with an 8.2-GW minimum-dispatchability requirement. Figure panels correspond to different wind- and solar-penetration levels, which are indicated at the left-hand side and bottom, respectively, of the figure. Source data are provided as a Source Data file.

energy storage.
Annualization of capital cost of energy storage. The capital costs of building each energy storage technology are annualized using a capital charge rate. This annualization makes the capital costs comparable to the power system operating costs, which are modeled over a single-year period, in the optimization model. The capital charge rate takes into account the service life of each energy storage technology. In essence, a longer service life yields a lower capital charge rate, because the capital cost of building the energy storage can be amortized over a longer period. The capital charge rate, \( \gamma \), is computed as:

\[
\gamma = \delta + \frac{\delta}{(1 + \delta)^t - 1},
\]

where \( Y \) is the service life of the technology and \( \delta \) is the discount rate, which we take to be 10\%. This yields capital charge rates ranging between 10\% (for the technologies with 60-year service lives) and 16\% (for ZNBR batteries, which have 10-year service lives).

Wind and solar modeling. The scenarios that we model vary the penetration of wind and photovoltaic solar exogenously. We consider cases with up to 20 GW and 40 GW of added wind and solar, respectively. Hourly generation that is available from the added wind plants are modeled using the Wind Integration National Dataset Toolkit (WIND Toolkit). The WIND Toolkit provides modeled historical wind-availability data for more than 126000 sites across the United States for the years 2007–2013. Because our other case study data are for the years 2010 through 2012, we use wind-availability data for the same years.

To capture the impacts of spatial diversification of the added wind, we compute hourly wind capacity factors that are averaged across each of the states of California and Texas. To do this, we let \( W \) denote the set of wind sites in each state that are in the WIND Toolkit. Then, we let \( A_{w,t} \) denote the MW of wind that is available at location \( w \) in hour \( t \). We compute the state-average wind capacity factor in hour \( t \), \( W_{w,t} \), as:

\[
W_{w,t} = \frac{\sum_{w \in W} A_{w,t}}{\sum_{w \in W} A_{w}},
\]

where \( A_{w} \) is the assumed nameplate capacity of the wind generator at location \( w \) in the WIND Toolkit dataset. The amount of wind that is available in hour-\( t \) (in our optimization model) is computed as:

\[
W_{t} = W_{w,t} \cdot \bar{W},
\]

where \( \bar{W} \) is the aggregate amount of wind that is added to the system (i.e., \( \bar{W} \) equals either 0 GW, 10 GW, or 20 GW).

Hourly solar availability is modeled in the same way, using modeled historical solar data that are obtained from the National Solar Radiation Database (NSRDB). The NSRDB data are processed using version 5 of the PVWatts software tool. PVWatts simulates the output of a photovoltaic system, given solar and other-weather-condition data. We assume that the added photovoltaic plants are fixed axis with a 180° azimuth and a tilt that is equal to each location’s latitude. To account for geographic diversification of where solar can be added within each state, we compute state-average hourly solar capacity factors. To do this, we let \( P \) denote the set of 5636 and 1751 sites within the states of California and Texas, respectively, that are represented in the NSRDB dataset. Then, we define the state-average solar capacity factor in hour \( t \), \( P_{s,t} \), as:

\[
P_{s,t} = \frac{\sum_{p \in P} B_{p,t}}{\sum_{p \in P} B_{p}},
\]

where \( B_{p} \) and \( \bar{B} \) are the photovoltaic output that is available in hour \( t \) and the assumed nameplate capacity of the photovoltaic generator at location \( p \), respectively, in the NSRDB data. We then model available solar in hour-\( t \) (in our optimization model) as:

\[
P_{t} = P_{s,t} \cdot \bar{P},
\]

where \( \bar{P} \) is the aggregate amount of solar that is added to the system. We compute the total amount of renewable energy that is available in each hour as:

\[
R_{t} = W_{t} \cdot \bar{W} + P_{t} \cdot \bar{P}.
\]

Case studies—Overview. We examine using energy storage to ease the integration and reduce the curtailment of renewable energy in California and Texas. California makes for an interesting case study because it has limited ability to decarbonize through fuel switching (the fossil-fueled fleet in the state is almost entirely natural gas-fired). Concurrently, the state is pursuing ambitious renewable portfolio standards with the aim of decarbonization and is promoting more recently energy storage through policy measures. Given this context, Solomon et al. examine the opportunities for increased use of renewable energy in California with and without energy storage. Eichman et al. examine the value of California energy storage. Constraints (7)–(9) impose the energy- and power-capacity constraints on the SoC and charging and discharging of energy storage, respectively.

The model is formulated using version 20170902 of the AMPL mathematical programming language and solved using version 12.7.1.0 of the CPLEX linear program solver.
A second case study examines Texas, specifically focusing on the ERCOT system. ERCOT is largely electrically isolated from the rest of North America, making it an interesting case relative to California, because it has greater variety in the mix of thermal generation, including coal- and natural gas-fired units, meaning that there is potential for fuel switching to achieve CO₂ reductions. Texas also has excellent renewable resources.

**Case studies—data.** Due to limited data availability, our case studies cover 20 April 2010 until 31 December 2012. During this period, California had about 237 natural gas-fired generating units whereas ERCOT had about 39 coal- and 234 natural gas-fired units installed. Table 2 summarizes the installed capacity of other generation technologies and the annual-average loads in the two systems.

The natural gas- and coal-fired generators are assumed to be dispatchable (i.e., their production levels can be varied to achieve supply/demand balance). The capacities and heat and CO₂-emissions rates of these generators are obtained from United States Environmental Protection Agency Air Markets Program Data (https://ampd.epa.gov/ampd/) and Form EIA-860 and EIA-923 data from the United States Energy Information Administration (EIA). The nuclear, biomass, hydroelectric, and geothermal generators (that were installed in the study years) are treated as being non-dispatchable. The outputs of these units are fixed based on historical hourly production levels that are reported by the CAISO and ERCOT. Table 3 summarizes the fuel prices that we use for the dispatchable natural gas- and coal-fired units, which are obtained from Form EIA-923 data (these are reported in $ per MMBTU, as MMBTU is the unit that underlies Figs. 1–5). The direct cost of the natural gas that is consumed by the DCAES is computed using the values that are reported in Table 3.

**Case studies—scenarios.** For each energy storage technology, we model its optimal investment level and hourly operation of the power system in 36 scenarios that correspond to different renewable-penetration levels and carbon policies. These cases are examined in the CAISO and ERCOT systems for each of the years 2010–2012. Specifically, we examine three wind-penetration levels, which are cases with 0, 10, and 20 GW of wind total, three solar-penetration levels, with 0, 20, and 40 GW of solar total, and four carbon-tax regimes, with tax rates of $0, $50, $100, and $200 per ton. The outputs of the wind and solar plants can be curtailed, as required by the constraints of the optimization model to achieve hourly supply/demand balance.

**Data availability**

The data that support the analysis within this paper and other findings of this study are available from the corresponding author upon reasonable request. The source data underlying Figs. 1–5 are provided as a Source Data file.
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Author contributions
M.A. and R.S. developed the model, designed the study, conducted the analysis, and co-
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Achieving California's Climate and Clean Energy Policy Goals with Lead Battery Technology

California leads the country in the fight against climate change with the passing of SB32 (2016), which requires 40 percent reduction in greenhouse gas emissions by 2030, and SB100 (2018), which raises the state’s renewable energy requirement to 60 percent by 2030 and makes a commitment to achieve 100 percent carbon-free electricity by 2045. However, the success of California’s policies is dependent on the state’s ability to effectively deploy a diverse portfolio of renewable energy technologies, including lead batteries which provide a sustainable, reliable, and cost-effective technology with widespread applications in the energy and transportation sectors.

Energy Storage is the Pathway to 100% Renewables

Lead batteries are now becoming more common as energy storage for renewables, as local grids and independent electricity systems come on line. Cost, recycling, safety and reliability, as well as performance, are all important factors for these systems, which play to the strengths of lead batteries.”

- Dr. Alistair Davidson, Director of the Consortium for Battery Innovation

California policies that demonstrate the critical need for battery-based energy storage systems include:

+ In 2018, the California Energy Commission (CEC) adopted new building energy efficiency standards that require solar system installations on all new homes built after January 1, 2020.

+ New fire code requirements adopted by the California Building Standards Commission in 2018 will place new restrictions on the installation of lithium-ion storage systems.

+ The California State Legislature enacted SB700 (2018) to extend the Self- Generation Incentive Program with $800M in new incentives for installation of behind-the-meter battery storage systems.
Lead Battery Storage Systems can Help California Achieve its Clean Energy Goals

Driving the demand for energy storage technology is the state-mandated deployment of solar panels in new residential housing. There is a growing need to capture energy for use during peak demand periods when power from the sun is not available. Lead battery energy storage systems are affordable, energy-efficient, and reliable, and have been deployed in California and across the country, including installations at Alcatraz Island, China Lake Air Force Base, Missouri University of Science and Technology, and more.

"Energy storage is the future of renewable energy. That cheap grid-scale storage means that renewables can compete with fossil fuels on cost alone. This is not only better for our environment, but also makes our national grid more secure from natural disasters."

- Representative Mark Takano (D-CA), National Battery Day 2019

The Lead Battery Advantage

- Energy Efficient
- 99.3% Recycling Rate
- Manufactured in the US
- Cost Effective

Lead Batteries Power Alcatraz Island
San Francisco, California

In 2012, Alcatraz Island transitioned to a solar-powered microgrid and lead battery energy storage system, ending its dependence on fossil fuels to power its facilities.

The Island relies on a 2-megawatt-hour (MWh) valve-regulated lead battery pack which stores surplus electricity generated by the solar panels. The system has contributed to an estimated 80 percent annual reduction in Alcatraz Island’s carbon emissions by displacing diesel fuel use and a 45 percent reduction in energy costs.
The Electric Vehicle Revolution Powered by Lead Battery Technology

In order to meet California’s goal to place 5 million zero-emission vehicles (ZEV) on the road by 2030, the state will need to continue to leverage lead battery technology. Currently, more than one billion vehicles rely on lead batteries, and virtually all hybrid and full-electric vehicles use a lead battery to power critical safety and security functions that enable drivers to brake, steer and access other essential electrical functions in the event that the vehicle’s primary battery fails.

California Aims to Roll Out 5 Million Zero-Emission Vehicles by 2030

California’s ZEV plan includes installation of 250,000 charging stations across the state. Accessible EV charging stations are needed to store, manage and deliver power even during extreme weather and peak demand times — all of which can be achieved with lead battery systems.

250,000 New Charging Stations throughout California

Lead Battery Technology will Play a Key Role in the Development of Lower-Emission Vehicles and EVs

By 2020, 2 million tons of vehicle greenhouse gas emissions will be eliminated each year through the use of advanced start-stop lead batteries (equivalent to the energy used by 211,000 average U.S. households).

Start-stop technology, a feature in hybrid vehicles, shuts off the engine and restarts when the driver is ready, lowering the amount of time the internal combustion engine idles which reduces greenhouse gas emissions and fuel consumption. Engine-off time can yield fuel savings ranging from 3 - 10 percent.

Companies around the world continue to invest in the research and development of advanced lead battery technology for automotive applications, including 48-volt mild hybrid vehicles.

About Battery Council International

Battery Council International (BCI) is a not-for-profit trade association formed to promote the interests of the international battery industry. BCI has more than 125 member companies worldwide engaged in every facet of the industry: lead battery manufacturers and recyclers, marketers and retailers, suppliers of raw materials and equipment, and expert consultants. As the industry’s principle association, BCI’s member services have a global impact.

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Lead Battery Technology: Critical to the Future of Clean Energy

The lead battery is a proven technology that has withstood the test of time and continues to be a high-performing source of power. The battery industry continues to invest in new research and development to unlock the untapped potential of lead batteries. Given the growing demand for low and zero emission technology, lead batteries will play a significant role in the future, not only in California but worldwide.

Lead Battery Technology Reduces California’s Greenhouse Gas Emissions

Innovation

As the world transitions to renewable energy to reduce greenhouse gas emissions, lead battery technology has played a critical role in providing clean energy for many applications including: electric vehicles and charging stations, solar energy and wind farms, energy storage systems in residential homes and commercial buildings, electric vehicles, and electric bicycles and scooters, among others.

Researchers, innovators, entrepreneurs and investors have dedicated resources to ensure that advanced lead batteries are ready to meet the needs of growing technology markets. Initiatives to reduce lead content and increase battery life cycle and efficiency are also underway.

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