HEARING ON COMPLAINT FOR NONCOMPLIANCE BEFORE THE

CALIFORNIA ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION

In the Matter of:
Gateway Generating Station

Docket No. 00-AFC-1C

DOCKET 00-AFC-1C

00-AFC-1C

DATE <u>8/05/2009</u> RECD. <u>8/19/2009</u>

CALIFORNIA ENERGY COMMISSION

HEARING ROOM A

1516 NINTH STREET

SACRAMENTO, CALIFORNIA

WEDNESDAY, AUGUST 5, 2009

10:00 a.m.

Reported by: Deborah Baker

Contract No. 170-07-001

ORGINAL

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COMMITTEE MEMBERS PRESENT

Jeffrey D. Byron, Commissioner, Presiding Member

Karen Douglas, Chairman, Associate Member

Kenneth Celli, Hearing Officer

Kristy Chew, Advisor to Commissioner Byron

STAFF AND CONSULTANTS PRESENT

Richard Ratliff, Staff Counsel

Maggie Read

Ron Yasny

APPLICANT

Scott Galati, Attorney Galati and Beck

David Farabee, Attorney Pillsbury Winthrop Shaw Pittman

Steve Royall Pacific Gas and Electric Company

Gary S. Rubenstein Sierra Research iii

COMPLAINANTS

Deborah N. Behles, Attorney for ACORN Environmental Law and Justice Clinic Golden Gate University School of Law

Lucas Williams, Graduate Fellow Environmental Law and Justice Clinic Golden Gate University School of Law

Erkki Kochketola Contra Costa Branch of the Association for Community Organizations for Reform Now (ACORN)

Rory Cox Pacific Environment Representative of Local Clean Energy Alliance

Robert Sarvey (via telephone)

Robert Simpson (via telephone)
CAlifornians for Renewable Energy (CARE)

Michael Boyd (via telephone) CAlifornians for Renewable Energy (CARE)

ALSO PRESENT

Alexander G. Crockett (via telephone)
Bay Area Air Quality Management District

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1	PROCEEDINGS
2	10:40 a.m.
3	PRESIDING MEMBER BYRON: Good morning
4	everyone. I'm Commissioner Jeff Byron. I'm the
5	Presiding Member of the Siting Committee here at
6	the California Energy Commission.
7	We're here this morning on a hearing on
8	the complaint for non-compliance of the Gateway
9	Generation Station, generating station.
10	And with me is the Associate Member of
11	the Siting Committee, our Chairman, Commissioner
12	Douglas. To my right is my advisor, Kristy Chew,
13	and our Hearing Officer Ken Celli who I'll turn it
14	over to shortly.
15	I'd just like to begin with a couple of
16	opening remarks. It's fair to say that this
17	Commission doesn't get very many complaints for
18	non-compliance.
19	I think that speaks very highly to the
20	performance of plant operators in this state and
21	also to the enforcement of the Compliance Office
22	at the Energy Commission.
23	However, when we do get them we take
24	them very seriously, at least up until the point
25	and if the complaint is unproven.

Τ	so it takes a for of resources to
2	marshall these kinds of hearings and staff has
3	been very responsive to get this done quickly. We
4	want to get to the bottom of this issue as much as
5	we can today.
6	I'll turn to my Associate Member,
7	Chairman Douglas. Do you have any comments?
8	ASSOCIATE MEMBER DOUGLAS: Good morning
9	everybody. I would like to join Commissioner
10	Byron in welcoming you to the Energy Commission.
11	I do not have additional comments at this time.
12	PRESIDING MEMBER BYRON: All right.
13	Mr. Celli is our Hearing Officer. It's all yours
14	HEARING OFFICER CELLI: Thank you. Good
15	morning everyone. A little background. Well,
16	before we begin I have to disclose that prior to
17	serving in my current capacity as a Hearing
18	Advisor I served as Senior Staff Counsel in the
19	Office of Chief Counsel here at the Energy
20	Commission.
21	I was assigned as the Compliance
22	Attorney with and some time in 2006 I visited
23	the Gateway Generating Station with Ron Yasny who

Christopher Meyer, to investigate, to the best of

was the Compliance Project Manager, and

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1 my recollection, was an amendment having to do
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- with visual because there were some power lines
- 3 that were going to require trees being taken, made
- 4 shorter which would affect the view from the next
- 5 door yacht club. That's as much as I remember.
- 6 But I need to disclose that.
- 7 And also in January of 2007 I attended
- 8 the ground breaking ceremonies at Gateway
- 9 Generating Station.
- 10 With that in mind I have to ask the
- 11 parties whether there's any objection to my
- 12 serving as Hearing Officer today.
- 13 Complainants, any objection?
- MS. BEHLES: We have no objection.
- 15 HEARING OFFICER CELLI: No, okay.
- 16 Staff?
- MR. RATLIFF: No.
- MR. GALATI: No.
- 19 HEARING OFFICER CELLI: Respondent,
- thank you.
- 21 PRESIDING MEMBER BYRON: And we don't
- 22 object either Mr. Celli.
- 23 HEARING OFFICER CELLI: Thank you.
- 24 (Laughter).
- 25 HEARING OFFICER CELLI: The purpose of

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today's conference is to conduct a hearing on
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- 2 complaints filed pursuant to California Code of
- 3 Regulations Title 20, Section 1237.
- 4 On June 3, 2009 the Association of
- 5 Community Organizations for Reform Now, which we
- 6 will refer to from here on out as ACORN, filed a
- 7 complaint alleging non-compliance with the
- 8 Commission decision against Gateway Generating
- 9 Station which we will refer to as GGS from here on
- 10 out. Similar complaints were filed by Local Clean
- 11 Energy Alliance on June 29, 2009 and by CARE on
- 12 July 17, 2009.
- 13 These three complaints have been
- 14 consolidated by the Siting Committee who scheduled
- 15 today's status conference by a notice dated July
- 16 27, 2009.
- The Committee will address these
- 18 complaints in two phases. And I want you to
- 19 understand this.
- 20 The first phase will be strictly limited
- 21 to the question of whether the GGS failed to
- 22 comply with the Final Decision of May 30, 2001 and
- 23 subsequent amendments adopted by the Energy
- 24 Commission.
- 25 The complainants have the burden of

1 proving non-compliance by a preponderance of the

- 2 evidence.
- 3 After hearing all of the evidence on the
- 4 question of non-compliance the Committee will
- 5 issue a decision.
- 6 If the Committee finds in favor of GGS
- 7 there will be no further hearings on the matter.
- 8 If the Committee finds non-compliance in
- 9 favor of the complainants the Committee will
- 10 notice a second phase hearing at a later date
- 11 limited to the issue of penalty.
- 12 After hearing all of the evidence on the
- 13 question of penalty the Committee will issue an
- order setting an administrative civil penalty.
- The procedure will be as follows, the
- 16 complainants will submit their proof of GGS's non-
- 17 compliance with the conditions of certification or
- 18 LORS listed in their complaints.
- The respondent may then put on rebuttal
- 20 evidence followed by staff's evidence.
- 21 The complainants will then have the
- 22 right to rebut respondents and staff's evidence
- and we will then provide an opportunity for the
- 24 general public comment.
- 25 Before we begin the hearing I want to

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1 ask the parties if they were able to resolve any
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- 2 matters or if they have any stipulations to offer?
- MR. GALATI: No we do not.
- 4 HEARING OFFICER CELLI: Okay, thank you.
- 5 I'm going to, I'm sorry I skipped this but, the
- 6 introductions of the parties.
- 7 You've been introduced to the Committee.
- 8 If the complainants would please introduce
- 9 themselves.
- 10 MS. BEHLES: Good morning, my name is
- 11 Deborah Behles. I'm an attorney at the
- 12 Environmental Law and Justice Clinic at Golden
- 13 Gate University School of Law.
- 14 With me today I have Lucas Williams who
- is a graduate fellow at our clinic.
- We're here representing the Contra Costa
- 17 branch of ACORN.
- 18 HEARING OFFICER CELLI: Thank you.
- 19 Mr. Cox.
- 20 MR. COX: Yes, Rory Cox. I'm the
- 21 California Program Director at Pacific Environment
- and we are one of over 40 organizations that are
- in the Local Clean Energy Alliance who I am
- 24 representing today.
- 25 HEARING OFFICER CELLI: And Mr. Simpson

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1 can you hear us?
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- 2 MR. SIMPSON: Good morning, this is Rob
- 3 Simpson. I can hear a little bit.
- 4 HEARING OFFICER CELLI: Okay. And is
- 5 Mr. Sarvey on the line?
- 6 MR. SARVEY: Yeah, this is Bob Sarvey.
- 7 I can't hear anything from the complainant side.
- 8 I can hear the Commissioners from the CEC but I
- 9 can't hear the complainant at all.
- 10 PRESIDING MEMBER BYRON: All right so
- 11 that everyone understands about the green light
- 12 needs to be on.
- The tall microphones are for the room
- 14 and the phone and the short microphones are for
- 15 recordings, the evidence recording.
- And all you need to do is make sure your
- green light is on and speak into the tall phone
- and I'm pretty sure that the other microphones
- 19 will pick everything up.
- 20 HEARING OFFICER CELLI: So Mr. Cox if
- 21 you can turn that one towards you so you're
- 22 speaking directly into the microphone. And just
- 23 state your name again.
- MR. COX: Sure, Rory Cox.
- 25 HEARING OFFICER CELLI: Was that better

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1 MR. Sarvey and Mr. Simpson?
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- 2 MR. SARVEY: Yes.
- 3 MR. SIMPSON: Yes.
- 4 HEARING OFFICER CELLI: Okay. Thank you.
- 5 And staff?
- 6 MR. RATLIFF: Dick Ratliff, Staff
- 7 Counsel standing in for Kevin Bell who is out of
- 8 the country.
- 9 MR. YASNY: Ron Yasny, Compliance
- 10 Project Manager.
- 11 HEARING OFFICER CELLI: Thank you.
- 12 Respondent and project owner.
- MR. GALATI: Scott Galati representing
- 14 PG&E.
- 15 HEARING OFFICER CELLI: And is anyone
- here from the Public Advisors Office today?
- 17 PRESIDING MEMBER BYRON: And I think it
- 18 would be good if the others on the phone
- 19 identified themselves. Will anyone else be
- 20 speaking that's on the phone?
- 21 HEARING OFFICER CELLI: Is Mr. Crockett
- on the phone? Right now the only open line should
- 23 be Mr. Simpson and Mr. Sarvey. And if
- 24 Mr. Crockett calls in he should have an open line.
- 25 And the remaining people --

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1 MR. BOYD: This is Mr. Boyd on the line
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- 2 too.
- 3 HEARING OFFICER CELLI: Mr. Boyd?
- 4 MR. BOYD: I'm on the line too. I
- 5 requested a line.
- 6 HEARING OFFICER CELLI: And Mr. Boyd
- 7 you're with CARE?
- 8 MR. BOYD: Yes sir.
- 9 HEARING OFFICER CELLI: Okay, thank you.
- 10 And so he can --
- 11 MR. BOYD: I don't necessarily
- 12 anticipate saying anything but I'm here.
- 13 HEARING OFFICER CELLI: Well, and we're
- 14 glad to have you. Thank you. And so we have
- three people on the line, Mr. Simpson, Mr. Boyd
- 16 and Mr. Sarvey. Mr. Crockett would have an open
- 17 line. And then the remaining people aren't
- available to speak because their lines are off.
- 19 Correct?
- 20 MS. READ: She's going to open his line
- 21 if he calls in.
- 22 HEARING OFFICER CELLI: Thank you.
- MS. READ: He has not called in yet.
- 24 HEARING OFFICER CELLI: Very good, thank
- 25 you. Okay, since ACORN was the first to file a

			complaints	

- 2 incorporated ACORN's complaint, and because ACORN
- is represented by legal counsel, I've asked
- 4 Ms. Behles today to take a lead role in
- 5 representing the complainants which she has
- 6 graciously accepted. And we are grateful that you
- 7 did that and filed a joint pre-hearing statement.
- I need to rule on CARE's motion. CARE
- 9 brought a motion under 1231 for an investigation
- in jurisdictional determination.
- 11 That code section does not apply to the
- 12 allegations of non-compliance which is solely
- governed by Section 1237.
- 14 Presumably under 1237 an investigation
- has already been completed and jurisdiction is not
- in dispute because the Energy Commission
- 17 definitely has jurisdiction over GGS.
- 18 So CARE's motion under 1231 is denied.
- 19 Also as to the request for official notice. The
- 20 Committee is pleased to take official notice of
- 21 all relevant laws, rules and regulations and facts
- 22 which are so universally known that they cannot
- reasonably be the subject of dispute.
- I have not received the EAB petition nor
- Mr. Sarvey's comments on the PSD permit, nor the

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1 EAB jurisdictional brief mentioned in CARE's
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- complaint, nor the EAB appeal 09-02, however I
- 3 assume those are going to be in the set of
- 4 documents I received this morning.
- 5 MS. BEHLES: Not every document.
- 6 Mr. Sarvey's comments are in as well as the
- 7 documents relevant to the appeal.
- 8 HEARING OFFICER CELLI: Okay. The
- 9 Committee -- just to be clear to the people in
- 10 CARE, the Committee would not take official notice
- of such documents and the parties would have to
- 12 offer such documents into evidence after a proper
- 13 foundation and authentication.
- So the request for official notice of
- 15 these documents is also denied.
- 16 Finally, I have prepared, I just want to
- share this with you, I prepared for my personal
- 18 use a sort of a table that contains the following,
- 19 it says, conditions of LORS, condition or LORS on
- 20 the right hand side, active non-compliance,
- 21 evidence of non-compliance, rebuttal evidence,
- 22 proven, yes, no.
- This is for my use up here. This is as
- 24 black and white as it could possibly be. And if
- you want I can actually, I brought a couple of

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1 extra copies up here if you wanted it, if you
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- wanted to have these, pass these out.
- I'm giving you these because that is how
- 4 limited our inquiry will be today. What is the
- 5 condition, what is the LORS, what's the non-
- 6 compliance, then we move on. Because we need to
- 7 be efficient this morning.
- 8 So that's all we're getting into okay.
- 9 And other than that everything else would be
- 10 irrelevant.
- 11 So with that --
- 12 MR. RATLIFF: Commissioners if I may, I
- would like to renew the staff's request made in
- our pre-hearing conference statement that you,
- 15 before you initiate a hearing which is described
- as an evidentiary hearing and which as an
- 17 evidentiary approach that you --
- 18 MR. SIMPSON: Sir could you speak up.
- 19 COMMISSIONER BYRON: You need to --
- 20 HEARING OFFICER CELLI: You need to
- 21 speak into the mic.
- MR. RATLIFF: -- that you take some time
- 23 to try to scope the hearing a bit to determine, if
- in fact, you have any issues of fact.
- It is our belief that you do not have

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1 any issues of fact. In fact if you look at the
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- 2 documents that have been filed in this proceeding
- 3 they are, I mean the cases of the parties are all
- 4 presented in documents which are public records.
- 5 And I think it would probably be
- 6 possible to have stipulated facts quite simply
- 7 from those documents.
- 8 I think if you try to do this is an
- 9 evidentiary way it will be extremely awkward and
- 10 not very productive to try and to get to the
- 11 bottom of the actual issues here if there are any.
- 12 So I would request that before you start
- swearing witnesses and taking testimony that you
- actually interview the parties to try to determine
- what is a fact of issue today and how we might
- 16 approach resolving any of the issues.
- 17 HEARING OFFICER CELLI: Okay. Well
- 18 since we have no stipulations as yet and we asked
- 19 the parties to stipulate. Did you get a copy of
- this chart Mr. Ratliff?
- 21 MR. RATLIFF: I don't have anything.
- 22 HEARING OFFICER CELLI: Could you please
- 23 pass that along. And then make sure that
- 24 Mr. Galati gets one.
- Mr. Yasny if you could give one to

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1 Mr. Galati.
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or ACORN.

- What you have is under the conditions or

 LORS those conditions that were alleged in the

 complaints as being subject, the subject of non
 compliance, on the page that starts AQ-6 through

 PRC-25223, I'm sorry, 25523, would be Ms. Behles's
- 8 On the back are all of the code sections
 9 and conditions alleged by CARE that are subject of
 10 non-compliance, okay. They're very finite.
- And also I should mention that Mr. Cox
 is who joined in ACORN's complaint are all
 contained in on the ones that are AQ-6 through
 PRC-25523.
- 15 All we're going to do today is find out
 16 looking at the first condition AQ-6 there's an
 17 allegation.
- The complainant is going to put in
 evidence on that allegation and then move to the
 next allegation and put in evidence on that
 allegation whatever that evidence would be.
- 22 Probably you're all going to stipulate
 23 to most of the evidence because it's public record
 24 and it's coming in and it's already been

1 So if we just move through this chart I

- 2 think we probably have about 10, 15 minutes max of
- 3 direct examination from the complainant.
- I mean this is very efficient. So,
- 5 Mr. Galati you have a --
- 6 MR. GALATI: Yes, actually I don't mind
- 7 that approach. I think that approach would be
- 8 efficient. I do have an issue though.
- 9 And I have an issue because I have made
- an affirmative defense that one of the items, at
- 11 least on your chart, is not appropriately before
- 12 us in this forum.
- I think either before we get to that
- 14 piece or we can do it now I'd like to be heard on
- 15 that.
- 16 HEARING OFFICER CELLI: What I think we
- should do is let the complainants put in their
- 18 evidence, put in whatever, and we will give you an
- 19 opportunity to object at the time that the
- 20 evidence comes in.
- 21 If, and we're going to hear I think from
- Mr. Crockett as to what's going on with the Bay
- 23 Area Air Quality Management District.
- I think the right thing to do right now
- is let's get the evidence in and then you all

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1 brief it later or we'll argue it later.
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- 2 MR. GALATI: I'm just trying to stop the
- 3 first question on the PSD being an objection from
- 4 me. And then you're going to hear it then.
- 5 The issue is PSD. It makes sense to me
- 6 to just argue that now whether PSD and the issues
- 7 surrounding PSD are properly in this forum and if
- 8 they are then it would save me from objecting to
- 9 their first question.
- 10 HEARING OFFICER CELLI: You know what,
- 11 today is the complainants day. And we're going to
- 12 let them put on their case.
- MR. GALATI: Whatever we --
- 14 HEARING OFFICER CELLI: And then when
- they're done you get to cross examine their
- 16 witnesses, if any, you get to object to any
- 17 exhibits they have, if any, and then you can put
- 18 on your defense, if needed, or put on any rebuttal
- 19 witnesses and staff as well.
- 20 So that's the flow of the day.
- 21 So with that --
- MR. GALATI: Sure, I'll wait until
- 23 they --
- 24 HEARING OFFICER CELLI: We're going to hear
- 25 it.

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1 MR. GALATI: -- I'll wait until they
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- 2 start that.
- 3 HEARING OFFICER CELLI: I have a feeling
- 4 we're going to hear it. So we'll hear it when we
- 5 hear it, when it comes up.
- 6 PRESIDING MEMBER BYRON: Good.
- 7 MS. BEHLES: And I have one thing to
- 8 note. And you'll see our witnesses have prepared
- 9 summary charts similar to what you've prepared
- 10 today.
- 11 We split up issues of non-compliance
- 12 differently than you have.
- 13 PRESIDING MEMBER BYRON: Yours count.
- MS. BEHLES: Item one in our complaints
- about the site that PG&E was in non-compliance
- 16 based in part on the changes to certification that
- it asked for in this May 7, 2009 filing.
- 18 We've delineated those, split those up
- and so you'll see that in our summary chart.
- 20 HEARING OFFICER CELLI: Thank you. And
- 21 that's in here?
- MS. BEHLES: Yes.
- 23 HEARING OFFICER CELLI: Okay. For the
- 24 record I received --
- MS. BEHLES: That would be Exhibit 20.

1	HEARING OFFICER CELLI: Okay. Just for
2	the record, I received the exhibits from the
3	complainants in a notebook. And all the parties
4	have received one as well?
5	MS. BEHLES: Yes they have.
6	HEARING OFFICER CELLI: Okay. Thank
7	you. So with that Ms. Behles let's get to AQ-6 is
8	the first one on the list.
9	MS. BEHLES: Okay. Before we begin I
10	just want to go over a couple of minutes what, a
11	brief overview of what we're going to present
12	today.
13	But due to the commonality of issues the
14	three complainants have worked together to
15	consolidate our exhibits and our presentation
16	today.
17	The evidence that we will present this
18	morning demonstrates that PG&E is in non-
19	compliance with its certifications and the
20	requirements of this Commission.
21	Under the Warren Alquist Act, the
22	Commission's regulation and the general condition
23	of PG&E's certification, companies like PG&E are

required to amend their certification even for

insignificant changes before constructing and

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1 operating the facility.
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- 2 PG&E is aware of this requirement as it
- 3 has amended its certification several times.
- In this instance, however, PG&E decided
- 5 to construct and start operating its facility
- 6 while many of the changes that it is currently in
- 7 non-compliance with were pending.
- 8 PG&E withdrew those changes stating, and
- 9 I quote, they were no longer necessary, even
- 10 though months later it is now asking for the exact
- 11 same changes.
- 12 It's well stated in one of PG&E's recent
- filings that states, there are several
- 14 discrepancies between the project as built, the
- 15 BAAQMD authority to construct and the CEC
- licensing.
- 17 PG&E's decision to construct, operate
- 18 and seek permission later is a circumvention of
- 19 this Commission's authority, a violation of its
- 20 certification and of the law.
- 21 HEARING OFFICER CELLI: Ms. Behles, you
- 22 know what, you're going to have an opportunity to
- 23 argue and --
- MS. BEHLES: Okay.
- 25 HEARING OFFICER CELLI: -- put it all

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together. What I'm asking for at this time is
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- 2 just to state, if you can just stick to the script
- 3 here which is --
- 4 MS. BEHLES: Yep, okay.
- 5 HEARING OFFICER CELLI: What we need to
- 6 know is --
- 7 MS. BEHLES: Yes.
- 8 HEARING OFFICER CELLI: -- what is the
- 9 condition or LORS that you're saying is in non-
- 10 compliance and then what is the evidence of that?
- 11 And put that in now so that we can --
- MS. BEHLES: Okay.
- 13 HEARING OFFICER CELLI: -- and if we can
- just tick through this list we can move
- 15 efficiently. And that would be, we would
- 16 appreciate if you could just get into that.
- MS. BEHLES: No problem.
- 18 HEARING OFFICER CELLI: Okay.
- MS. BEHLES: With that, can we call our
- 20 first witness?
- 21 HEARING OFFICER CELLI: Please.
- 22 MS. BEHLES: We'd like to call Mr. Erkki
- 23 Kocketeli.
- 24 HEARING OFFICER CELLI: And
- 25 Mr. Kocketeli if you could --

1 MR. KOCHKETOLA: Kochketola actually.

- MS. BEHLES: Okay.
- 3 HEARING OFFICER CELLI: -- Kochetola?
- 4 MR. KOCHKETOLA: Koch-ketola.
- 5 HEARING OFFICER CELLI: Koch-ketola.
- 6 MR. KOCHKETOLA: Yeah.
- 7 HEARING OFFICER CELLI: I'm sorry.
- 8 MR. KOCHKETOLA: No problem.
- 9 HEARING OFFICER CELLI: If you could
- just testify from that podium. If everyone would
- 11 just testify from the podium. And Debbie will you
- swear in the witness please.
- Whereupon,
- 14 ERKKI KOCHKETOLA
- Was duly sworn.
- MS. BEHLES: Okay and for the record I'm
- going to give the witness a set of our exhibits.
- 18 DIRECT EXAMINATION
- 19 BY MS. BEHLES:
- 20 Q Could you please again state your name
- 21 for the record and spell your last name.
- 22 A My name is Erkki Kochketola. My last
- name is spelled, K-O-C-H-K-E-T-O-L-A.
- Q Can you start by briefly stating your
- 25 educational background.

1 A I studied history at Indiana University,

- 2 South Bend.
- 3 Q What kind of work do you do?
- 4 A At the moment I do freelance computer
- 5 techno support work.
- 6 HEARING OFFICER CELLI: Ms. Behles you
- 7 know what, I wonder first of all, is he being
- 8 offered as a witness, as an expert witness?
- 9 MS. BEHLES: No I'm just giving some
- 10 background information.
- 11 HEARING OFFICER CELLI: Okay, because if
- he's not an expert then we really just want to get
- to what is the non-compliance if we can.
- MS. BEHLES: Okay. Can we get some
- information on his relationship with ACORN?
- 16 HEARING OFFICER CELLI: You know you
- 17 might even get a stipulation from the parties if
- 18 you would offer it.
- MR. GALATI: I'll stipulate that he's
- 20 qualified to testify as to what he does with
- 21 ACORN. I'm not going to stipulate that he's an
- 22 expert to determine specific non-compliance if
- 23 that requires a legal interpretation or a
- 24 technical interpretation.
- 25 HEARING OFFICER CELLI: Staff.

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1 MR. RATLIFF: Are you wanting to
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- 2 stipulate that this witness can testify?
- 3 MR. COX: I don't know what I'm
- 4 stipulating to actually. Certainly he's
- 5 testifying as far as we're concerned.
- 6 HEARING OFFICER CELLI: He's not an
- 7 expert witness.
- 8 MR. COX: Okay, certainly. I think you
- 9 should proceed.
- 10 HEARING OFFICER CELLI: Thank you. So,
- 11 what I'm trying to do Ms. Behles is --
- MS. BEHLES: Yes.
- 13 HEARING OFFICER CELLI: -- I'm just
- 14 trying to --
- MS. BEHLES: Yes, I understand.
- 16 HEARING OFFICER CELLI: -- strip this
- thing down to the bare bones.
- MS. BEHLES: Yes.
- 19 HEARING OFFICER CELLI: If we can,
- 20 please.
- 21 BY MS. BEHLES:
- 22 Q Can you summarize what you did to
- prepare for today's proceedings.
- 24 A I've looked over the exhibits that we
- 25 have prepared. And we prepared a summary of the

1 specific provisions that we believe indicate that

- 2 PG&E is in violation.
- And we've looked over the relevant legal
- 4 LORS.
- 5 Q Okay so the issue for today's hearing is
- 6 whether or not PG&E is non-compliance with its
- 7 certification for the Gateway Facility.
- 8 Based on your review of these documents
- 9 do you believe that PG&E is in compliance with its
- 10 certification?
- 11 A No I don't.
- 12 Q And what do you base that on?
- 13 A I base that on a number of things. Very
- 14 broadly, the fact that the facility that was built
- was not the same facility as was originally
- 16 permitted by the Air District or certified by the
- 17 Commission.
- 18 Q What statements are you relying on make
- 19 that conclusion?
- 20 A I'm relying on a number of public
- 21 documents, filings by PG&E and documents produced
- both by the Commission and by the Air District.
- 23 Q I believe earlier you stated you
- 24 prepared a summary?
- 25 A Yes.

1 O Does that summarize the statements that

- 2 you're relying on to make that statement?
- A Yes it does.
- 4 Q Do you remember those exact statements
- 5 without looking at the summary?
- A No I don't.
- 7 Q If you could turn to Exhibit 20 in your
- 8 binder.
- 9 A Okay.
- 10 Q Is this the summary that you've
- 11 prepared?
- 12 HEARING OFFICER CELLI: I have as 20 the
- 13 Declaration of Marie Dutcher Dreyer.
- MS. BEHLES: Yes and then his is behind
- 15 that.
- 16 HEARING OFFICER CELLI: Oh, thank you.
- 17 Please proceed.
- MR. KOCHKETOLA: Okay, yes, this is the
- 19 summary I've prepared.
- BY MS. BEHLES:
- Q Okay, can we briefly walk through what's
- 22 contained in the summary. The first thing listed
- in the summary is General Complaints for
- 24 Certification. What is that referring to?
- 25 A Again, it's referring to fact that the

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1 facility that was originally approved is not the
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- 2 same facility that actually got built.
- 3 Q And where did those statements come from
- 4 that are listed?
- 5 A They came from amendments that PG&E
- 6 requested from the Commission to the
- 7 certification.
- 8 HEARING OFFICER CELLI: Ms. Behles can I
- 9 ask a question?
- MS. BEHLES: Uh-hum.
- 11 HEARING OFFICER CELLI: I'm looking at
- 12 the Erkki Kochketola's Declaration, did I
- 13 pronounce that correctly?
- MR. KOCHKETOLA: No.
- 15 HEARING OFFICER CELLI: What is it?
- MR. KOCHKETOLA: Erkki Kochketola.
- 17 HEARING OFFICER CELLI: Erkki, I'm
- sorry. There's a statement of relevant, it says,
- 19 statements relevant to compliance. And are you
- just going down the list and ticking these?
- 21 There's references to the right, General
- 22 Compliance with Certification there and it says,
- 23 document Exhibit 14. Would that be your Exhibit
- 24 14?
- MS. BEHLES: Exactly.

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1 HEARING OFFICER CELLI: Okay. And what
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- 2 you're giving me here, and I hope everybody is on
- 3 the same page with me is a document, an exhibit
- 4 that specifies a statement with a date, the
- 5 exhibit and at what page it can be found. Is that
- 6 correct.
- 7 MS. BEHLES: That's right.
- 8 HEARING OFFICER CELLI: And that's his
- 9 testimony?
- MS. BEHLES: That's right.
- 11 HEARING OFFICER CELLI: And, first of
- 12 all, thank you for doing that. It's important to
- 13 be directed to where that is.
- I suppose that if what you want to do is
- 15 you want to put this declaration, and I think you
- can offer it and we'll see if there's any
- objection, and then we don't need him to testify
- 18 to what he's already got in the declaration.
- MS. BEHLES: Okay, that's fine.
- 20 HEARING OFFICER CELLI: Any objections.
- 21 MR. GALATI: There's no objection to
- both of these. Mr. Kochketola's and Ms. Drecher,
- I believe.
- MS. BEHLES: Dreyer.
- MR. GALATI: Both of those can come into

1 evidence. I don't think that they need to tick

- them off.
- 3 HEARING OFFICER CELLI: And staff.
- 4 MR. RATLIFF: No objection.
- 5 MS. BEHLES: And we'd also like to offer
- 6 into evidence the underlying exhibits.
- 7 HEARING OFFICER CELLI: Okay and the
- 8 exhibit would be Exhibit 14 which is what? You
- 9 need to lay a little foundation please.
- 10 MS. BEHLES: Okay. If you can, if they
- 11 reviewed Exhibits 1 through 15 and 23 and 24.
- 12 MR. GALATI: We can stipulate to Exhibit
- 13 14 to come into evidence.
- MS. BEHLES: Okay.
- 15 HEARING OFFICER CELLI: Staff?
- MR. GALATI: Also Exhibit 4.
- 17 MR. RATLIFF: To the extent that these
- 18 are all documents, public documents that are a
- 19 matter of public record we have no objections to
- any of these exhibits.
- MR. GALATI: Exhibit 13, 1 and 2 as
- 22 well.
- MS. BEHLES: It might be easiest, can we
- just walk through the exhibit numbers and see if
- 25 there's an objection?

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1 HEARING OFFICER CELLI: Yeah, let's do
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- 2 that starting with Exhibit 1.
- 3 MS. BEHLES: Okay. Exhibit 1, what's
- 4 Exhibit 1?
- 5 MR. KOCHKETOLA: Exhibit 1 is the Final
- 6 Determination of Compliance for Contra Costa Power
- 7 Plant Unit 8 issued by the Bay Area Quality
- 8 Management District on February 2, 2001.
- 9 HEARING OFFICER CELLI: And you move
- 10 that into evidence at this time.
- MS. BEHLES: We'd like to move that into
- 12 evidence.
- 13 HEARING OFFICER CELLI: Is there any
- objection by respondent?
- MR. GALATI: No objection. If you could
- 16 give me a moment I could probably stipulate to
- 17 these. The reason that I did not stipulate to
- 18 them earlier at the beginning of this hearing is I
- 19 wasn't quite sure how this hearing was going to
- 20 run.
- 21 And I thought that we would be having
- some argument about what should be heard today,
- 23 consistent with staff's opinion and consistent
- 24 with my own.
- 25 Since we're not doing that I think I can

save the Committee a lot of time if you give me 30

- 2 seconds.
- 3 HEARING OFFICER CELLI: Please, take it.
- 4 Staff, take 30 seconds and see if you're willing
- 5 to stipulate to these documents coming in.
- 6 MR. RATLIFF: Yes, at the risk of being
- 7 a major irritant I would renew a suggestion that
- 8 we, I think this is a difficult way to reach
- 9 resolution of these issues in an evidentiary
- 10 format.
- 11 And I'm wondering if there might be a
- 12 better way to approach this simply by, well
- 13 perhaps, I mean, you've provided one road map and
- that is this list and if we could actually do this
- 15 list without any further interruption. At least
- that would be one way we could make it.
- 17 HEARING OFFICER CELLI: The plan is this
- is the complainants' day. And this is their
- 19 opportunity to put in their evidence on non-
- 20 compliance.
- 21 MR. RATLIFF: But the evidence is a
- 22 number of public documents. And nobody, I think,
- 23 disputes that these documents exist and say what
- they say.
- 25 HEARING OFFICER CELLI: That's great

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then it'll shorten everything because then if
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- everybody stipulates to these public documents
- 3 coming in as their evidence then they are done and
- 4 we have their evidence.
- 5 MR. RATLIFF: Yes.
- 6 HEARING OFFICER CELLI: And that's, the
- 7 plan is basically, the complainant has the burden
- 8 of proof. I'm going to let them meet their
- 9 burden, hopefully on their behalf, to put this
- 10 evidence in. If you don't have a problem, if the
- 11 respondent doesn't have a problem and it comes,
- and we will make a decision as to whether they
- have met their burden or not, okay.
- But we can't do it without the evidence.
- And this is the forum for them to do it.
- So they have -- this is the
- 17 complainants' opportunity to put in their
- 18 evidence. That's what we're here to hear.
- 19 MR. RATLIFF: Yes, we, we, we, and we
- 20 don't object to the recognition of these documents
- 21 for that reason.
- What we need is some way of connecting
- 23 those documents to the allegations of the
- 24 complaint. And --
- 25 HEARING OFFICER CELLI: And that's the

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1 complainants' burden.
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- 2 MR. RATLIFF: -- that's what we would
- 3 like to get to actually.
- 4 HEARING OFFICER CELLI: That's why, and
- 5 Ms. Behles that's why I gave you that list.
- 6 Because what we're going to do today is we're
- 7 going to put in whatever evidence we can all agree
- 8 on and then you can argue over those ones that you
- 9 can't agree on.
- 10 And then you need to tie it up to what
- 11 those violations are, where that non-compliance
- is. And that's their case. And this shouldn't
- take that long.
- MS. BEHLES: And our summary chart
- leaves out the statement that are the bases of
- 16 ACORN's complaints.
- 17 HEARING OFFICER CELLI: Good, thank you.
- 18 So have you had an opportunity Mr. Galati to
- 19 review?
- 20 MR. GALATI: Yes, we'll stipulate to
- 21 Exhibits 1 through 14 being admitted into evidence
- 22 and Exhibit 20. Okay, Exhibit 23 and Exhibit 24.
- 23 HEARING OFFICER CELLI: Thank you.
- MR. GALATI: So I would object to any
- 25 evidence in Exhibit 20 or additional testimony

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1 regarding the PSD permit and I object to Exhibits
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- 2 15 through 18 on those grounds, that it is an
- 3 irrelevant and improper forum.
- 4 The same, irrelevant on question, on
- 5 Exhibit 19 and irrelevant on Exhibit 22. And
- 6 Exhibit 21 we'll address with Mr. Sarvey's
- 7 testimony.
- 8 HEARING OFFICER CELLI: So to be clear
- 9 you've got, you're stipulating 1 through 14, 20,
- 10 23 and 24.
- 11 MR. GALATI: Correct.
- 12 HEARING OFFICER CELLI: You are
- objecting specifically to 19, 22, 21 and what
- other one?
- MR. GALATI: Fifteen through 18.
- 16 HEARING OFFICER CELLI: Fifteen through
- 17 18 on grounds of irrelevance and improper forum.
- MR. GALATI: Correct.
- 19 HEARING OFFICER CELLI: Does that cover
- 20 them all?
- 21 MR. GALATI: Well, yeah. The one that
- is a bit different is item number 22, it's just on
- irrelevance.
- 24 HEARING OFFICER CELLI: Okay. Staff,
- 25 would you be willing to stipulate to any of these

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1 documents?
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- MR. RATLIFF: Well, yes. We have no
- 3 objection to the Committee's consideration of any
- 4 of these documents.
- 5 HEARING OFFICER CELLI: Thank you. With
- 6 that, Ms. Behles, 1 through 14 will be received
- 7 into evidence.
- 8 (The above-referenced documents,
- 9 previously marked as Complainants'
- 10 Exhibits 1 through 14 were received
- into evidence.)
- 12 HEARING OFFICER CELLI: Exhibit 20, 23
- 13 and 24.
- 14 (The above-referenced documents,
- 15 previously marked as Complainants'
- Exhibits 20, 23 and 24 were
- 17 received into evidence.)
- MR. SIMPSON: I'm sorry, I can't hear
- 19 the speaker.
- 20 HEARING OFFICER CELLI: I'm sorry. We
- just admitted into evidence Exhibits 1 through 14,
- 22 Exhibit 20 and Exhibits 23 and 24.
- 23 Mr. Simpson: Thank you.
- 24 HEARING OFFICER CELLI: Those will be
- 25 received and are received into evidence.

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1 So with that, yo	u have some documents,
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- 2 you want to put in the rest of your evidence or do
- 3 you want to lay a foundation?
- 4 MS. BEHLES: I just want to question
- 5 this witness on Exhibit 15.
- 6 HEARING OFFICER CELLI: Thank you.
- 7 MS. BEHLES: Could you turn to Exhibit
- 8 15 in the exhibit book. What is Exhibit 15?
- 9 MR. KOCHKETOLA: Exhibit 15 is a reply
- 10 by the Bay Area Air Quality Management District in
- 11 support of a motion to stay proceedings before the
- 12 Environmental Appeals Board.
- 13 MR. GALATI: And at this point I renew
- 14 my objection that this testimony is irrelevant to
- the determination before the Commission on an
- improper forum.
- 17 HEARING OFFICER CELLI: Okay. I'm not
- 18 going to rule on that just now. What I'm going to
- do is allow this evidence in and we will keep that
- 20 objection in abeyance so that once we have the
- 21 evidence we can look at.
- We'll hear the argument and then we will
- 23 make a ruling on it.
- 24 So we're going to allow it in --
- MR. GALATI: And then if I'm correct and

- 9 and the complainants are claiming that GGS is
 10 running afoul of their permit. And they're going
 11 to put on their case and we're going to hear that
- 12 evidence.
- Now if there is something, and I

 understand in reading some of these documents that

 there may be some unresolved issues in other fora.

 And if that's the case we may want to, we will

 deal with that appropriately. We will see which
- 18 is the appropriate forum to handle that.
- But for today we just want to get the evidence in so we know what we're working with.
- MR. GALATI: But Mr. Celli, you're

 allowing evidence in that you may find a ruling

 should not have been allowed in.
- 24 HEARING OFFICER CELLI: I am going to
 25 hear the evidence and we may -- we reserve the

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1 right to rule and exclude as needed.
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- 2 But we want a complete record.
- 3 MR. GALATI: I understand that. But a
- 4 record that is irrelevant to your proceeding --
- 5 because if you agreed with our affirmative defense
- 6 and if you agreed you would agree that it's
- 7 irrelevant to your proceeding you wouldn't let
- 8 other irrelevant evidence in at this point. You
- 9 wouldn't let evidence in about the Humboldt
- 10 Project, for example, because that's irrelevant to
- 11 your proceeding.
- 12 I'm saying the very same thing. The PSD
- issue is an improper forum before the Commission
- 14 today and therefore it is irrelevant just like
- whatever might be happening at Humboldt is
- 16 irrelevant.
- 17 So to hear the evidence, to allow it in
- and then disregard it later I think does us an
- 19 incredible disservice.
- 20 HEARING OFFICER CELLI: All right. I
- 21 think that we'll spend more time talking about
- this than just letting them move on and then we'll
- make a determination later.
- So I'm not ruling on relevancy.
- MR. GALATI: In effect you are ruling.

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1 You are allowing the evidence to come into this
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- 2 proceeding.
- You are de facto saying that it's
- 4 important to your decision by allowing it in
- 5 instead of ruling on my motion right now.
- 6 And I understand in the interest of
- 7 time --
- 8 HEARING OFFICER CELLI: I think you're
- 9 because your, you know something I think your
- 10 motion goes to an affirmative defense. I don't
- 11 think it's appropriate to make this a matter of
- 12 admissibility.
- MR. GALATI: Well I have because I've
- now said it's irrelevant because it's not before
- 15 you and before this Commission. That this is not
- 16 an issue for you to decide in this complaint
- 17 proceeding.
- 18 HEARING OFFICER CELLI: Okay. And what
- 19 we have is a complaint that alleges certain non-
- 20 compliance. We're going to allow the complainants
- 21 to put on their case. I am going to allow you to
- 22 put on your rebuttal, make whatever arguments you
- 23 need to.
- 24 And we will hear the arguments and make
- a decision. And there will be briefs on all of

this. But we're going to allow this in, at least

- 2 for now.
- 3 MR. RATLIFF: Commissioners we would
- 4 like the complainants to be able to point to
- 5 anything they want to that they think is pertinent
- 6 that has to do with the Energy Commission's
- 7 certificate.
- We, while we agree that the PSD permit
- 9 does not approve you issue for this agency we have
- 10 no objection to talking about it. And we're quite
- 11 willing to have these documents come in and have
- 12 that discussion occur.
- 13 Our concern is that the evidentiary
- format is creating these kinds of problems and
- 15 make it very difficult to even talk about these
- issues.
- 17 And if we could not treat this as
- 18 evidence subject to objection and testimony that
- is essentially a bunch of documents, we could
- 20 actually talk about what these issues are hold
- 21 them up to the light and actually decide if
- there's really an issue here.
- If, in fact, we were to determine that
- there were issues the fact that needed to be
- 25 determined by cross examination and sworn

1 testimony we could then convert to that kind of

- 2 hearing and do it.
- 3 But I think if we're going to
- 4 continually have this kind of problem that we're
- 5 having right now if we try to impose an
- 6 evidentiary format on what is a fairly complex set
- of facts that I think, are essentially, a matter
- 8 of public record but that need to be discussed I
- 9 think quite freely if the Committee is ever going
- 10 to be able to figure out what we're talking about.
- 11 HEARING OFFICER CELLI: What we're going
- 12 to do is go off the record for a moment. If I
- 13 could just have a quick conference with the
- 14 Committee.
- 15 (Off the record.)
- 16 HEARING OFFICER CELLI: Everybody,
- 17 places everyone. We're going to proceed with an
- 18 evidentiary hearing. We're going to at this time
- 19 the Committee has looked at these documents and
- 20 has ruled that they are all relevant.
- 21 We will be receiving 1 through 24 and we
- 22 will hear from the parties their objections but at
- 23 this time we find that they are all relevant and
- 24 we're going to allow 1 through 24 into the record.
- Mr. Galati.

1	MR. GALATI: You haven't even allowed me
2	to tell you the basis for my objection and why
3	they're not relevant.
4	It's the conversation that I wanted to
5	have at the very beginning of the session.
6	HEARING OFFICER CELLI: Make your
7	objection at this time, please.
8	MR. GALATI: They are irrelevant because
9	in an evidentiary format such as this Committee
10	could make a finding of fact on the validity of
11	the PSD permit that could be inconsistent with and
12	different from the federal agency who has sole
13	jurisdiction over the PSD permit.
14	I'm not saying that the validity of
15	permit might be important to you but if this
16	Committee in this evidentiary hearing makes that
17	finding how does it reconcile with eventually EPA
18	Region Nine's finding on the same facts?
19	Those are the points. These facts are
20	not before you. I would like to talk about
21	whether the validity of the PSD is important to
22	your decision and if it is there's another way to
22	handle this rather than have this form here

is another forum at the Region Nine Enforcement

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25

It's being litigated in the EAB. There

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1 Provision.
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- 2 Those are the federal agencies that
- 3 actually make that finding. Here the Commission
- 4 would be interpreting federal law in a siting case
- 5 complaint hearing.
- This is not the right forum for them on
- 7 the PSD issue. I'm not saying there isn't a right
- 8 forum.
- 9 But it clearly is not relevant to you
- 10 because you can have these inconsistent results.
- 11 And what do we do in those inconsistent results?
- 12 It's one of the reasons why I'm having
- 13 to object to everything because if you make a
- 14 finding here that's inconsistent with the federal
- 15 agency what do I do?
- 16 HEARING OFFICER CELLI: So your
- 17 objection is relevance.
- MR. GALATI: It's relevance.
- 19 HEARING OFFICER CELLI: Okay. Objection
- 20 is noticed. Staff, objection. Oh, actually
- 21 didn't staff already stipulate to all of the
- 22 documents coming in and not --
- MR. RATLIFF: We didn't object to the
- documents.
- 25 HEARING OFFICER CELLI: Okay, no

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1 objection, thank you.
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- Then all of those documents have now
- 3 been received into evidence. Do you have anything
- 4 else?
- 5 MS. BEHLES: Just, as, so, what, just
- for, just to make sure we're clear for the record.
- 7 BY MS. BEHLES:
- 8 Q What is Exhibit 20, the table you
- 9 prepared. What does it represent?
- 10 A Exhibit 20 is, contains a summary of the
- 11 specific points in the documents that we believe
- demonstrate that PG&E is in violation of the
- 13 conditions of certification.
- 14 Q And so this summarizes your review of
- the publicly available documents.
- 16 A That's correct.
- 17 Q And this summarizes why you believe PG&E
- is in non-compliance.
- 19 A Yes.
- Q And is this table accurate?
- 21 A Yes it is.
- 22 Q Okay, I have no further questions for
- this witness.
- 24 HEARING OFFICER CELLI: Thank you.
- 25 Cross, respondent.

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1 MR. GALATI: Mr. Kochketola you agree
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- 2 you're not an expert witness for purposes of
- 3 interpreting air quality rules. Is that correct?
- 4 MR. KOCHKETOLA: That's correct.
- 5 BY MR. GALATI:
- 6 Q Prior to work related to this proceeding
- 7 have you ever reviewed a decision of the
- 8 California Energy Commission?
- 9 A Not that I recall.
- 10 Q Is it safe to say you're not an expert
- on the California Energy Commission process?
- 12 A I would say that's safe to say.
- Q Did you review the December 2006
- 14 Petition for Amendment which is marked as our
- 15 Exhibit 301? I believe that it's also marked, we
- have some, your Exhibit 14.
- 17 A Yes I did review that.
- 18 Q I apologize, I mis-spoke. Did you
- 19 review the original decision, Exhibit 301? I
- 20 think this one is also identified as your Exhibit
- 21 2 although I think it's labelled BAAQMD Commission
- Decision. I think that's Energy Commission
- Decision. Did you review Exhibit 2?
- 24 A Yes I did.
- 25 Q Do you realize that Commission decision

- has been amended several times?
- 2 A I was aware that there were several
- 3 amendments requested.
- 4 Q Do you know if any were granted?
- 5 A The amendments that I'm aware of were
- 6 all withdrawn. The amendment requests that I was
- 7 aware of were all withdrawn by PG&E prior to the
- 8 Commission deciding on them.
- 9 Q Okay, just to be clear, was that, you're
- 10 saying amendments in a plural fashion. Are you
- 11 referring to one amendment request in January of
- 12 2008 that was withdrawn or are you referring to
- 13 several?
- 14 A What I'm referring to is the amendment
- 15 request dated January 2008 that was withdrawn and
- 16 February 2009.
- 17 Q Okay. And you're aware of no other
- 18 amendments that were granted?
- 19 A Actually there were a couple of other
- 20 changes, one being the Commission order declaring
- 21 PG&E sole owner and amendment to eliminate use of
- 22 river water for the cooling water source.
- Q Okay, thank you. In your summary of
- 24 your testimony you state that one of your basis
- for general compliance or general non-compliance

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with a general compliance with certification, you
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- 2 state Exhibit 14 you quote it, however there
- 3 remains several inconsistencies between the
- 4 facility originally permitted and the GGS as
- 5 constructed. Is that correct?
- A That's correct.
- 7 Q Is this the sole basis for your
- 8 discrepancies, your, excuse me, is this your sole
- 9 basis for non-compliance? That statement?
- 10 A No.
- 11 Q What specifically are the items that
- were constructed that were not licensed?
- 13 MS. BEHLES: Objection. I mean if he
- wants him to go through the summary table we could
- do that. But I thought we'd put that into
- evidence so we wouldn't have to go through this.
- 17 HEARING OFFICER CELLI: Do you have at
- the ready those, what we need to do, we need to
- 19 know exactly what are, what is the subject of the
- 20 non-compliance.
- 21 And I think it's a fair question of
- 22 cross-examine to ask, cross-examination to ask.
- MS. BEHLES: Okay.
- 24 HEARING OFFICER CELLI: It would be
- 25 helpful, maybe, if other than, if you could

1 perhaps point us to that list so that we can speed

- 2 things along.
- MS. BEHLES: Sure. The list up here is
- 4 in Exhibit 20.
- 5 HEARING OFFICER CELLI: Okay.
- 6 MR. GALATI: I'm trying to understand
- 7 what the first complaint is. In the very first
- 8 box it says, General Compliance with
- 9 Certification. And that is a basis for non-
- 10 compliance.
- I'm trying to understand what that is.
- 12 Are you telling me that all of the reasons for
- general non-compliance are in the boxes after
- 14 that?
- For example, Definition of Commissioning
- Period is an issue, Change to Gas Preheater is an
- issue.
- MS. BEHLES: Yeah, I --
- MR. GALATI: Are those encompassed in
- 20 number 1?
- 21 MS. BEHLES: Encompassed in number 1,
- 22 no. I mean each issue is identified with the
- 23 statements that are relevant to that.
- MR. GALATI: Okay.
- 25 HEARING OFFICER CELLI: Okay, as I

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1 understand this since we had to put this together,
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- 2 you have a box that says, General Compliance with
- 3 Certification and then to the right it says, there
- 4 remains several inconsistencies between the
- 5 facility as originally permitted and the GGS as
- 6 constructed with a date, a document and a page
- 7 number. Is that correct?
- 8 MS. BEHLES: Right.
- 9 HEARING OFFICER CELLI: And then
- 10 underneath that is two more such paragraphs or
- 11 phrases with a cite to an Exhibit 14 and a page
- 12 number.
- 13 And what that represents, if I
- 14 understand this correctly, is the evidence that
- 15 you're using to support the statement on the left
- of General Compliance with Certification. Is that
- 17 correct? And then so on down the table.
- MS. BEHLES: That's right.
- 19 HEARING OFFICER CELLI: Definition of
- 20 Commission Period et cetera.
- 21 MS. BEHLES: That's right.
- MR. GALATI: And I asked Mr. Kochketola,
- are those the statements the only basis for saying
- 24 that PG&E is generally not in compliance with the
- 25 General Compliance with Certification? And he

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1 said, no.
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- 2 So I'm asking what others?
- 3 HEARING OFFICER CELLI: Good. Which is
- 4 a fair question. So please answer the question.
- 5 MR. KOCHKETOLA: Evidently I mis-spoke.
- 6 Specifically relating to General Compliance with
- 7 Certification, yes. Those are these only, those
- 8 are the only things that we are citing to support
- 9 our allegation.
- 10 BY MR. GALATI:
- 11 Q Okay and those are statements made by
- 12 PG&E.
- 13 A Yes they are.
- 14 Q And if PG&E did not make those
- 15 statements would you say that there's not general
- 16 compliance with certification?
- 17 A I'm not sure I understand the question.
- 18 Q I'm posing a hypothetical. If those
- 19 statements had not been in Exhibit 14 would you
- 20 still be complaining that in your complaint that
- there is no, there is a, we're not, general
- 22 compliance with certification we're not in
- compliance with that?
- MS. BEHLES: Objection, calls for
- speculation.

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1 MR. GALATI: It's a cross-examination.
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- 2 I'm allowed to pose hypotheticals.
- 3 HEARING OFFICER CELLI: Actually, it,
- 4 you are, it's a little argumentative though.
- 5 If --
- 6 MR. GALATI: I'm sorry for the tone.
- 7 I'll try again. There are three statements
- 8 attributed in Exhibit 14. Those statements are
- 9 all made by PG&E.
- 10 I'm wondering if you would still believe
- 11 that there is general compliance with
- 12 certification, that that is still an issue if PG&E
- had not made those statements?
- 14 HEARING OFFICER CELLI: You know I'm
- going to have to ask you this Mr. Galati because
- 16 I'm not sure that his belief is relevant. He's
- not an expert. He hasn't been qualified as an
- 18 expert.
- 19 Basically he's the vehicle by which they
- 20 brought in all of this evidence.
- 21 MR. GALATI: You allowed him to testify
- 22 by putting this into evidence.
- 23 HEARING OFFICER CELLI: Yes.
- 24 MR. GALATI: And allowed that to be the
- 25 basis for general non-compliance.

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1 HEARING OFFICER CELLI: But you're,
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- there might be, you may have evidence, let's say,
- 3 that PG&E didn't make statements that are
- 4 attributable or attributed under this in which
- 5 case you'd be able to impeach this document.
- 6 Okay, but I don't know that it's
- 7 necessary to impeach this witness because it's not
- 8 necessarily going to get you where you want to go.
- 9 MR. GALATI: Mr. Celli I'll move on.
- 10 PRESIDING MEMBER BYRON: Mr. Galati.
- 11 MR. GALATI: Yes.
- 12 PRESIDING MEMBER BYRON: Exhibit 14
- 13 begins with a cover letter written by Sierra
- 14 Research. I'm assuming the document is from
- 15 Sierra Research and submitted by, submitted to the
- 16 California Energy Commission, submitted by PG&E.
- MR. GALATI: Correct.
- 18 PRESIDING MEMBER BYRON: Okay. Thank
- 19 you.
- 20 BY MR. GALATI:
- Q With respect to Exhibit 14 and I'm
- 22 moving down the list now. In Exhibit 20 the next
- 23 box is identified as, Definition of Commission
- 24 Period. You refer to a proposed change in the
- 25 Definition of Commissioning Period as the basis

1 for your conclusion that GGS is not operating in

- compliance with its conditions of certification.
- 3 Is that correct?
- 4 A Could you repeat the question please.
- 5 Q Yeah I will. In your Exhibit 20 you
- 6 state that, PG&E proposed to remove requirement or
- 7 changed the conditioning condition. Is that
- 8 correct?
- 9 A That's correct.
- 10 Q Okay. It's that proposed change that is
- 11 the basis for you saying that PG&E is non-
- 12 compliance with its certification. Is that
- 13 correct?
- 14 A It's not the sole basis.
- 15 Q Again, I'm only talking about the issue
- of commissioning period. What is, I withdraw
- 17 that. What is the basis for your allegation that
- 18 PG&E is not in compliance with its certification
- 19 with respect to the definition of commissioning
- 20 period?
- 21 A The request was that PG&E changed the
- 22 definition of the commissioning period and that
- 23 PG&E made this request before, withdrew that
- 24 request as no longer being necessary, GGS was
- commissioned and now since commissioning PG&E is

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once again requesting this change.
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- 3 requested again that is your basis for non-
- 4 compliance?
- 5 A Again, not the sole basis.
- 6 Q Are you referring to Conditions for
- 7 Certification AQ-1?
- 8 HEARING OFFICER CELLI: According to the
- 9 chart we have AO-6 in count one claims that
- 10 there's an act of non-compliance, a change of
- 11 condition for the commission period after the
- 12 fact. That's what alleged in this complaint, AQ-
- 13 6.
- 14 BY MR. GALATI:
- Q Okay, let me ask some questions. Do you
- 16 believe that there are any conditions of
- 17 certification with respect to commissioning that
- Gateway is not complying with at the moment?
- MS. BEHLES: Objection, hypothetical.
- 20 Commissioning is already over so.
- 21 HEARING OFFICER CELLI: The question
- 22 was, Mr. Kochketola whether you believe there are
- 23 any conditions that, and before I repeat the
- 24 question, Mr. Galati, the complainants are being
- 25 held to what they put in the complaint.

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They've alleged, one, two, three, four
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- 2 and in count one they have alleged three air
- 3 quality conditions.
- 4 Now I don't know whether this witness is
- 5 the appropriate vehicle for this but they've
- 6 alleged AQ-6, AQ-20 and AQ-26 as being the basis
- 7 for their complaint.
- 8 MR. GALATI: I understand that's what
- 9 you summarized but if you look at it, the summary
- of their testimony Exhibit 20, it's more than
- 11 that.
- 12 And I am forced to address each and
- every one of those because it's in the record.
- 14 So I want to know what non-compliance
- are they alleging with the definition of
- 16 commissioning period?
- 17 HEARING OFFICER CELLI: Fair enough. Do
- 18 you understand the question Mr. Kochketola?
- MR. GALATI: I will actually withdraw
- that, propose some other questions to try not to
- 21 take this much time.
- 22 Do you know what the change was that was
- 23 requested in 2008 in the January filing 2008 with
- 24 respect to commissioning period? It's a
- definitional change, is that correct?

1 HEARING OFFICER CELLI: That's a yes or

- 2 no question.
- MR. KOCHKETOLA: Yes.
- 4 MS. BEHLES: Yes.
- 5 BY MR. GALATI:
- 6 Q The change involved eliminating
- 7 reference to the California Power Exchange didn't
- 8 it?
- 9 A Yes it did.
- 10 Q And do you know if the California Power
- 11 Exchange is in existence?
- 12 A No I don't.
- 13 Q Do you believe that if the project was
- 14 commissioned without deleting the reference to the
- 15 California Power Exchange that that's a violation
- of the condition.
- MS. BEHLES: Objection, this goes to the
- 18 significance of the violation not to the issue of
- 19 whether or not there is a violation by not
- 20 changing the condition for the commissioning
- 21 period.
- 22 HEARING OFFICER CELLI: Actually, the
- 23 question is asked is whether this witness believes
- 24 and --
- 25 MR. GALATI: Is that the basis, I'm

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trying to understand the basis for their
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- 2 complaint. Is the basis that deletion of the
- 3 Power Exchange was necessary before commissioning
- 4 could occur?
- 5 HEARING OFFICER CELLI: So ask that
- 6 question because if you ask what he believes I
- 7 don't know that that's necessarily relevant.
- 8 MR. GALATI: Okay. Is the basis of your
- 9 complaint on the definition of commissioning
- 10 period that deletion of the California, reference
- 11 to the California Power Exchange was necessary
- 12 before commissioning?
- MR. KOCHKETOLA: Yes.
- 14 BY MR. GALATI:
- 15 Q What's the basis for that conclusion?
- 16 A The basis for that conclusion is the
- 17 requirement for Petition to Change the
- 18 Certification set forth and Title 20, Section 1769
- 19 of the California Code of Regulations. It
- 20 specifically says that a petition is required for
- 21 amendments and for insignificant project changes
- and also to leap or change a condition of
- 23 certification.
- Q Do you think that it was possible for
- 25 PG&E to comply with that condition?

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1 MS. BEHLES: Objection, again this goes
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- 2 to the significance.
- MR. GALATI: I'll withdraw it.
- 4 BY MR. GALATI:
- 5 Q You reference Exhibits 9, 11, 13, 4 and
- 6 3 and several statements with respect to the
- 7 definition of when commissioning ends. Is that
- 8 correct?
- 9 A Repeat the question please.
- 10 Q Did you review Exhibit 9, 11, 13, 14 and
- 11 3.
- 12 A Yes I did.
- 13 Q Okay. And you rely on those to reach
- 14 your conclusion that GGS is not operating in
- 15 compliance with its conditions regarding
- 16 commissioning. Is that correct?
- 17 A No it's not.
- 18 Q What documents do you rely on to, as
- 19 your basis for saying GGS did not comply with its
- 20 conditions on commissioning?
- 21 A Exhibits 14, 6, 13 and 2.
- 22 Q I'm going to hand you Exhibit 14. And
- in Exhibit 14, and I apologize, there's not page
- 24 numbers. But in Attachment C to Exhibit 14, do
- you have that in front of you or do you need mine.

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1 A No I have it in front of me.
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- 2 Okay. In Attachment C which is
- 3 entitled, Proposed Revisions to Conditions to
- 4 Certification, Gateway Generating Station. Go to
- 5 the first, second, third, the fifth page. You see
- 6 about midway down the page, it says the word,
- 7 commissioning period?
- 8 A Yes.
- 9 O You see that definition?
- 10 A Yes.
- 11 Q Could you just describe what is being
- deleted in that commissioning period?
- 13 A The language, well a comma and some
- language.
- Q Could you read that language.
- 16 A And has initiated sales to the Power
- 17 Exchange.
- 18 Q Okay, could you read the full sentence
- 19 before that with the change.
- 20 A The period shall terminate when the
- 21 plant has completed performance testing and is
- 22 available for commercial operation.
- 24 Station completed all performance testing?
- 25 MR. RATLIFF: Commissioners if I could

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1 make a point of order. This will be my last one,
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- I promise, and I'll go take a sedative afterwards.
- 3 (Laughter).
- 4 MR. RATLIFF: But you have provided us
- with a list of which is I think a road map to get
- 6 to this proceeding. I consider hearing time to be
- 7 precious.
- 8 You have, I think, all of the answers in
- 9 the room today. But I don't think you're going to
- 10 hear them. And if you hear them in this format
- 11 you may not even recognize them.
- 12 What I would suggest is an alternative
- approach to this would be that you go through the
- list and ask the complainants to basically state
- their case on each one of these items.
- 16 And then ask of the other parties, the
- 17 staff, PG&E, whomever else is contributing to this
- 18 to give their response to that point.
- 19 And then engage the parties directly on
- their answers if they're unsatisfactory or if you
- 21 want more information.
- I think if you take that approach you
- 23 might get the answers you want.
- I think if you take this approach we
- 25 might spend months in hearings and never have an

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1 answer.
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- 2 HEARING OFFICER CELLI: Yes. One
- 3 moment. Off the record.
- 4 (Off the record.)
- 5 HEARING OFFICER CELLI: We're here
- 6 again. And after a Committee discussion and we
- 7 want to ask the parties what they think of
- 8 Mr. Ratliff's suggestion starting first with
- 9 complainants, Ms. Behles.
- 10 MS. BEHLES: Unfortunately because
- 11 there's no CARE representative here, but I'll need
- 12 to confer with the parties that are here and so --
- 13 HEARING OFFICER CELLI: I understand --
- MS. BEHLES: But --
- 15 HEARING OFFICER CELLI: -- that you
- 16 would want to do that off-line. Do you have a
- 17 cell phone number of something like that?
- MS. BEHLES: I have a home phone number.
- 19 HEARING OFFICER CELLI: Before you do
- 20 that what is your inclination as ACORN is
- 21 concerned?
- MS. BEHLES: You know, if we can get in
- the information that we're relying on and that's
- the basis of our complaint.
- We're relying on PG&E's statements.

1	TEVELNC	OFFICER	CFI.T.T	Yes.
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- MS. BEHLES: And so if we can get that
- 3 all into the record. I think my initial
- 4 inclination is that we'd be fine with that because
- 5 it would save, especially because it would save us
- 6 time.
- 7 HEARING OFFICER CELLI: Okay, and we,
- 8 don't we have all those, since we received all
- 9 your evidence, don't we already have all of those
- 10 statements anyway in the record?
- MS. BEHLES: It, it's, there are, yes, I
- mean it should be. There were additional
- 13 statements, additional testimony that was going to
- 14 be given by Rob Simpson. So I would just need to
- 15 confer with him to be sure that's okay.
- 16 HEARING OFFICER CELLI: Okay, Mr.
- 17 Galati.
- 18 MR. GALATI: Mr. Celli I actually think
- 19 that's a good idea and I apologize I'm not trying
- to waste the Commission's time.
- 21 What normally happens is I have written
- 22 testimony detailing and tieing all the exhibits
- 23 together, exactly what they mean and exactly what
- you're saying.
- 25 And what I have here leads, I have had

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1 to make several suppositions. Are they saying
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- 2 this or are they saying that statement means this.
- 3 And while it might seem clear to you
- 4 maybe looking at it in a chart, that's a nice way
- 5 to use it. That's all I have is the chart.
- 6 So I am forced to figure out the
- 7 underlying basis for each and every statement and
- 8 actually what they believe the statement means.
- 9 I don't know what's going to come in
- 10 their brief.
- 11 So I have an alternative proposal to you
- 12 as well.
- 13 HEARING OFFICER CELLI: Please.
- MR. GALATI: And that would be if you
- 15 want to go forward in an evidentiary hearing
- oftentimes the person with the burden of proof
- files pre-written testimony.
- 18 And then the opponent files rebuttal
- 19 testimony.
- 20 What we had in this case was the way the
- 21 notice was written is we both filed testimony at
- the same time.
- I could not tell from the complainant
- 24 exactly what their testimony would be. So we did
- our best.

1	Actua	lly o	ur testi	imony ado	dressed	tŀ	ne
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- 2 questions the Committee posed to us.
- 3 So just like in other evidentiary
- 4 hearings there's a document and there's somebody
- 5 filed something in response. And then we come
- 6 together.
- 7 I could probably stipulate to a lot if I
- 8 knew what those were.
- 9 So my alternative proposal would be is
- 10 to continue the hearing, require the complainants
- 11 to file evidentiary documents, sworn testimony
- with their witnesses qualifications and then I can
- 13 stipulate to so much of it.
- We can file rebuttal testimony. You can
- read it and decide what the issues are you want to
- hear in an evidentiary hearing.
- But right now I'm trying to guess what
- 18 these issues are.
- 19 HEARING OFFICER CELLI: You know one of
- 20 the things we have to acknowledge is that this is
- 21 a complaint under 1237 which is unusual around
- here.
- 23 And the code section calls for fast
- action, sort of an emergency process because
- 25 presumably some power plant is doing something

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terrible like dumping oil in a river or something
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- like that, requires the complainants to bring a
- 3 complaint requiring the Committee to act quickly.
- 4 In this case and under the code section
- 5 staff is supposed to provide a report. We've
- 6 never seen a staff report in this case.
- 7 What we got was a pleading, a response
- 8 of pleading from staff counsel which we've been
- 9 operating as the report because we haven't gotten
- 10 anything else.
- 11 And because we got these things late,
- 12 and I know, and I'm not, and I want to be clear, I
- 13 know that Mr. Ratliff got this case a week ago, if
- that, like Thursday, I mean, I got this case about
- 15 a week before he got it.
- And we're scrambling to get this
- together because we had, today's the last day.
- 18 Today is day 30 under the code.
- 19 So at least the Energy Commission gave
- 20 the complainants their, that 30 day period. I
- 21 mean, basically we've acted on 30 days from the
- 22 date of the report which we are presuming the
- 23 report is this pleading that we received from
- 24 staff.
- 25 MR. GALATI: Well I think that another

thing that I would offer to you is, the Commission

- 2 has an informal dispute resolution process that
- 3 hasn't been done in this case.
- 4 And the Committee could order the
- 5 parties to get together with the Compliance
- 6 Project Manager, highlight the issues, sit down,
- 7 talk fairly about them. But what happened is
- 8 there was a complaint filed.
- 9 And I think that's what I think that's
- 10 what was new for the Commission. It's not often
- 11 that a complaint is filed.
- 12 Usually there is some communication with
- 13 the Project Manager and I'm not denigrating ACORN
- 14 at all. They were following the regulations.
- But usually there's some notice of a
- 16 problem that is then provided to the Compliance
- 17 Project Manager. And the Compliance Project
- 18 Manager and his boss get people together and make
- 19 them sit around a room. That's why you don't have
- these hearings.
- 21 HEARING OFFICER CELLI: Well we're
- 22 supposed to. See what was supposed to come of
- that would be a report.
- 24 A report that describes what the
- 25 problems are, that looks into the complaint and

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tells the Committee exactly what happened.
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- 2 We didn't really get that here. So
- 3 we're all sort of operating in the dark.
- 4 And this is an unfortunate circumstance
- 5 we find ourselves to be in and if we ever get a
- future complaint such as this what this Committee
- 7 needs is an analytical report from staff that
- 8 explains and deals with all of the complaints as
- 9 brought by the complainant so that we, hopefully,
- 10 could have written a decision just on that report.
- Because the code enables, the reg
- enables the Committee to make a decision just on
- the report itself.
- MR. GALATI: Perhaps if the complainants
- would waive the 30 day, 1237 action we could
- 16 resolve this in an amicable, informal way with a
- date certain that if you're not informal then
- 18 testimony shall be filed, rebuttal testimony a
- 19 week later, an evidentiary hearing set and we can
- actually go there on only the issues that remain.
- 21 HEARING OFFICER CELLI: And that is the
- 22 right of the complainants because really the
- 23 reason we've scrambled to get here today was to
- honor the complaint of the complainants.
- The code that you proceeded under really

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is an emergency, it's an emergency complaint that
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- 2 stops any imminent, irreparable harm that's
- 3 happening.
- 4 So far from what I've seen in the paper,
- 5 in the pleadings and papers is I don't know that
- 6 we have that sort of emergency situation.
- 7 But --
- 8 MR. SIMPSON: Excuse me, this is Rob
- 9 Simpson. May I speak?
- 10 HEARING OFFICER CELLI: If I may just
- 11 finish.
- MR. SIMPSON: Sure.
- 13 HEARING OFFICER CELLI: What I'm saying
- is that for the complainants this is your right to
- proceed within the 30 days.
- And so the Energy Commission is we've
- done everything we can to have gotten this thing
- 18 here today.
- And that's why we're having this hearing
- 20 today is to accommodate the complainants.
- 21 It's the complainants right to waive the
- 30 days. You can do that if you want.
- I suppose Ms. Behles you're going to
- 24 want to get on the phone and have a conversation
- with Mr. Simpson and have a conversation with Mr.

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1 Sarvey.
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- I don't know how you would accomplish

 that but if, what do you want to do about that?

 MS. BEHLES: Well, I mean, I initially

 want to say from what we understood this phase wa
- 5 want to say from what we understood this phase was
- 6 only an issue of whether or not PG&E was in
- 7 compliance with its conditions of certification
- 8 and this Commission's requirements.
- 9 That as we see it is not a complicated 10 inquiry. Our complaints are based on PG&E's own
- 11 statements. They're based on public documents.
- 12 I think that the idea of going into
- 13 testimony and rebuttal testimony would be more
- 14 appropriate for, hopefully, a next phase in
- discussing the significance of the non-compliance.
- As we see it most of the facts that we
- 17 rely on, the information that we rely on was
- actually also presented in PG&E's answer to the
- 19 complaint and PG&E's testimony.
- There's not a large dispute. There's
- 21 not a large issue of facts.
- We think that it's as simple as that.
- You know we're relying on PG&E's statements.
- 24 They're not in compliance with their conditions of
- 25 certification.

1 And then we'd like to discuss what would

- 2 be appropriate to discuss how it's significant
- 3 those issues are.
- 4 HEARING OFFICER CELLI: Okay but we're
- 5 obligated to hear all sides of the story.
- 6 MS. BEHLES: Uh-hum.
- 7 HEARING OFFICER CELLI: We've read your
- 8 documents. We've read Mr. Galati's documents.
- 9 We've read staff's documents. And from what I've
- 10 been able to glean so far and I haven't passed a
- 11 judgement yet, we haven't written any decision or
- 12 anything but it looks like you've alleged certain
- 13 non-compliances.
- 14 PG&E has what appeared to be some in
- most cases reasonable explanations for what
- 16 certain misunderstandings are between the parties
- or excuses for whatever it is that they're doing.
- 18 And, you know, what I'm trying, what we
- 19 need to find out is what the truth is in the
- 20 middle.
- 21 So that's basically why we set this
- 22 hearing today.
- MS. BEHLES: Right. And we understood
- that the explanations and excuses that you're
- referring to would actually be the discussion of

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1 the next phase.
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- HEARING OFFICER CELLI: Actually not.
- 3 What the intent was was to have today be only the
- 4 issue of what are the conditions that are alleged
- 5 to have been that they're in non-compliance and
- 6 what is the evidence for that?
- We've taken in all of the evidence.
- 8 They get to put on their evidence to show that
- 9 they are in compliance as to this air quality
- 10 condition or whatever.
- 11 And then the Committee would be in a
- position to decide, okay, there is or there is not
- non-compliance.
- If there's no, in other words if PG&E is
- in compliance that would be the end of the
- 16 inquiry. Okay, if they are not in compliance then
- 17 we would have to have a hearing, further hearings.
- MS. BEHLES: Right. And we understood
- 19 it to be that. And that we wouldn't delve into
- 20 the reasons why they weren't complying with
- 21 conditions of certifications at this phase.
- 22 HEARING OFFICER CELLI: But by operating
- as a hearing, which I thought that we were
- obligated to do under the code and under your
- 25 complaint, they obviously have the right to cross-

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1 examine your witnesses and they get to test your
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- 2 evidence and that could take a while.
- 3 So what Mr. Ratliff is proposing is some
- 4 sort of, kind of an ADR kind of caucusing where
- 5 the parties can kind of get together and see what
- 6 we can do to streamline things.
- 7 I don't know what you can do. Because
- 8 basically in your world view there's non-
- 9 compliance and theirs there's a reasonable
- 10 explanation for everything and in everything there
- is no non-compliance.
- 12 And so it's really the ball is in your
- 13 court as the complainants. What you want to do
- 14 how you would want to proceed.
- MR. SIMPSON: This is Rob Simpson still
- 16 waiting to speak.
- 17 HEARING OFFICER CELLI: Yes please.
- MR. SIMPSON: I want to point out, it
- 19 sounded like it got categorized as we just sort of
- 20 broadsided you with this complaint with no advance
- 21 notice.
- I've got communications with Mr. Yasny
- 23 dating back to May of this year in trying to
- resolve this in the informal complaint process.
- 25 Finding no traction on that is why we're in a

1 hearing today. So it's not that we haven't tried

to resolve this without this formal hearing.

- _
- 3 HEARING OFFICER CELLI: Okay.
- 4 MR. RATLIFF: Commissioners if I may.
- 5 In staff's view, although there are a number of
- 6 facets to the complaint that has been filed this
- 7 is actually if you can break it down to
- 8 infractions or inconsistencies with the Commission
- 9 permit we think it's actually pretty straight
- 10 forward.
- 11 And we're very anxious to discuss with
- the parties, if our understanding of this is
- 13 correct, I think if we had been able to do this
- prior to this hearing it might have been useful.
- While we believe that the complainants
- 16 may be unaware of certain amendments which the
- 17 Commission approved to this license which have
- 18 brought, which make it conform in most aspects to
- 19 its current operating condition.
- The one thing that we're aware of that
- 21 as we put in our pre-hearing conference statement
- that does not conform precisely with the license
- is the existence of a temporary fire pump which is
- 24 diesel-fired rather than electric-fired because
- 25 they couldn't get a fire marshall approval of the

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1 electric heat pump which was listed under the
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- 2 equipment in the Final Decision.
- 3 We think that is the only, that is the
- 4 only non-conformity with which we are aware.
- 5 We've been aware of it since October of last year
- 6 when both the Air District and the Energy
- 7 Commission staff were informed by PG&E that they
- 8 had built the project apparently without knowledge
- 9 inconsistently when the fire marshall had told
- 10 them they couldn't put in the electric heat pump
- 11 that was in the equipment list that we required.
- 12 There are some other aspects that we're
- more than happy to discuss and we'd like to have
- that dialogue or trilogue or whatever it is here.
- 15 (Laughter).
- MR. RATLIFF: But we think that the
- 17 problem that we're having now is that this is
- 18 being treated in an evidentiary sense and I think
- 19 that process --
- 20 HEARING OFFICER CELLI: Which is their
- 21 right.
- 22 MR. RATLIFF: -- is getting in the way
- of getting to the bottom of what actually is in
- 24 dispute, of sharing information that we think may
- 25 clear up some of the misconceptions the parties

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1 have and might allow the Committee to fully
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- 2 understand what the facts are that either support
- 3 or don't support the complaint.
- 4 HEARING OFFICER CELLI: What if we took
- 5 a recess and the parties hunkered down today, now
- and had a discussion. What would come of that?
- 7 What do you think?
- 8 MR. RATLIFF: Well we're more than happy
- 9 to do that.
- 10 HEARING OFFICER CELLI: And what
- 11 resolution do you think --
- 12 MR. RATLIFF: I don't know that there
- 13 can be any resolution because I think, I think
- 14 there may be some very hard, there may be some
- issues here which, for instance, the purview issue
- is one that isn't going to be resolved through a
- 17 discussion I don't believe.
- 18 It may be that we can if, if, if, you
- 19 know, representatives of the three, if Ms. Behles
- and Mr. Galati and I were to have a discussion
- 21 about the actual issues of what is out of
- 22 compliance we might be able to narrow those issues
- considerably.
- 24 And then talk about those to the
- 25 Committee and present that. Maybe a discussion

1 like that maybe we could spend an hour and come

- 2 back to it and have some narrowed list of things
- 3 we want to talk about.
- 4 Again, I think an evidentiary approach,
- 5 I mean sometimes it's an important way to do
- 6 things. But I think right here it's not a very
- 7 constructive approach for the Committee to
- 8 understand these issues and how they might be
- 9 addressed.
- 10 HEARING OFFICER CELLI: And you
- 11 understand though because of the nature of the
- 12 complaint that was brought that if you go out and
- make and have some discussion and there's a
- breakdown then we're back where we started.
- MR. RATLIFF: Oh yeah I understand. But
- I would still implore the Committee to try to
- 17 address it as efficiently through dialogue with
- 18 the parties rather than through some form of
- 19 witness testimony because I think you're going to,
- 20 you're going to, you know, we'll have another,
- 21 we'll spend the whole day doing this --
- 22 HEARING OFFICER CELLI: That, well --
- MR. RATLIFF: -- and we won't be any the
- 24 wiser at the end of it. And I think actually all
- 25 the answers are in this room and are available to

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1 you if you're allowed to get to them.
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- 2 MR. SARVEY: This is Bob Sarvey can I
- 3 speak for one moment please?
- 4 HEARING OFFICER CELLI: Please. Mr.
- 5 Sarvey go ahead.
- 6 MR. SARVEY: Yeah, my testimony and my
- 7 declaration are in the record and there's a form
- 8 if Mr. Galati would like to see them.
- 9 I outlined my exact issues with the
- 10 project and I cite the authorities.
- 11 And I have no problems going forward now
- but I also have no problem with the parties
- 13 getting together and talking about it but
- 14 unfortunately I wasn't able to attend because of
- 15 the brief notice.
- 16 HEARING OFFICER CELLI: Mr. Sarvey and
- 17 Mr. Simpson and there's a Mr. Boyd on the line as
- 18 well I'm trying to, if the parties were able to
- 19 have a discussion here would you be able to stay
- on the line.
- 21 And what I think would happen is the
- 22 Committee, we would absent ourselves from the
- hearing room so that you can speak openly amongst
- 24 yourselves and hopefully come to a resolution.
- Do you think that that would be

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1 productive? Mr. Boyd?
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- MS. BEHLES: I think Mr. Boyd just
- 3 disconnected.
- 4 HEARING OFFICER CELLI: Mr. Simpson do
- 5 you think it would be productive to have
- 6 discussions with the parties?
- 7 MR. SIMPSON: No. It's okay with me
- 8 what the other complainants would like to do.
- 9 HEARING OFFICER CELLI: And Mr. Sarvey
- 10 do you agree?
- MR. SARVEY: Yeah, I don't have any
- 12 problems with that. I'm just saying I'm ready to
- go with my testimony so, you know, but actually
- 14 the way Mr. Galati had wanted to extend it so but
- whatever the Committee decides I'm more than happy
- 16 to participate.
- 17 HEARING OFFICER CELLI: Thank you. What
- we're going to do is go off the record for a
- moment and I'm going to talk to the Committee.
- 20 (Off the record.)
- 21 HEARING OFFICER CELLI: Thank you
- 22 Mr. Ratliff and thank you all of the parties as
- you were talking and I was looking around and I
- 24 was getting nods from each of the parties that
- 25 they were interested in having conversations and

1	discussions. So I think that, hopefully, this
2	will be productive.
3	We're going to be in recess until 1:30
4	and in the meanwhile we're going to leave the
5	phone lines open and the parties have the room.
6	And the Committee will, we will vacate
7	the premises so that, hopefully, you can come to a
8	complete resolution or as much resolution as you
9	can by 1:30 and we will resume at 1:30.
10	(Whereupon, a recess was taken
11	off the record.)
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1	AFTERNOON SESSION
2	HEARING OFFICER CELLI: This is the
3	Gateway hearing on the complaint for non-
4	compliance. Oh, we're back on the record in the
5	Gateway hearing on the complaint for non-
6	compliance and Mr. Ratliff since it was your idea
7	that we break and have discussions let's hear your
8	report on it.
9	MR. RATLIFF: Well I think we've had a
10	useful discussion for the last, I don't know, two
11	hours.
12	And I think we resolved, at least I
13	think we've been able to narrow, I think, what it
14	is we're talking about and what issues that we
15	have that need to be addressed.
16	And I think we've also agreed on the
17	best way in which they should be addressed which
18	might be the most important thing.
19	Feel free to tell me if I'm wrong but I
20	think we've agreed that the issues that we have
21	before us really are not issues of fact to be
22	determined today by testimony but that they are,
23	in fact, issues that need to be briefed.
24	There are issues of compliance that I
25	think are amenable to briefing. I don't think the

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1 facts are in dispute.
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the PSD issue.

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- There are issues of timing or the timing
 of conforming changes that I don't think the facts
 are in dispute but I think that the issues that
 need to be addressed are essentially ones that
- And then sort of an over-arching issue
 which is a legal one, in essence, is one where
 we've agreed to disagree, some of us but that is
 the PSD issue and the issues that are related to

need to be addressed to briefing.

- And with regards to that I think we've

 also agreed that that's best addressed to briefing

 as well.
- So we propose then to do that and I
 think there's some question of timing, the timing
 that we would use for that.
- HEARING OFFICER CELLI: Actually I was
 looking at the coding end with regard to timing.

 We are in compliance. Today was the last day but
 we got the hearing in, start the hearing
 essentially. We didn't have to finish it today
- So that right has been preserved for the complainants.

but the hearing began.

1 And so I just wanted to allay that fear

- but go ahead and explain what you wanted to do
- 3 with regards to briefs.
- 4 MR. RATLIFF: Well, of course I would
- 5 like to set the briefing schedule at a time where
- I don't have to write the brief but (laughter)
- 7 there is also the issue I think that Ron has
- 8 pointed out, Ron Yasny that we do have probably,
- 9 I'm not telling what the schedule is Ron but I
- think next month we have the amendment.
- 11 MR. CELLI: That is August 26th.
- MR. RATLIFF: August 26th?
- MR. CELLI: It's going to be on the
- 14 August 26th Business Meeting as far as the
- information I have and I have Jack Caswell
- 16 nodding.
- MR. RATLIFF: Okay.
- 18 HEARING OFFICER CELLI: And what, why,
- 19 I'm glad you brought that up because it seems to
- 20 me that that is an unrelated event.
- 21 And if, let's just say, that everything
- in the complaint were deemed to be absolutely true
- I think all that that hearing does is create sort
- of an outside boundary of time of when the non-
- compliance, how far the non-compliance went,

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1 August 26th.
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- 2 Other than that I don't think that
- 3 hearing has any bearing on what we're doing in
- 4 here. Do you all agree?
- 5 MR. YASNY: Well it does address the
- 6 technical side of all of this. So it does allay
- 7 any of those questions.
- 8 HEARING OFFICER CELLI: Right, so in
- other words, if there, even let's just assume,
- 10 that there were some areas where there was a
- 11 divergence of the description or something like
- that that are going to be corrected in the next,
- in this amendment on August 26th. I don't think
- that has any bearing on these proceedings.
- MR. GALATI: Mr. Celli if I could add.
- 16 And I agree with you except as we went through our
- 17 list today we added a few things to the list.
- 18 HEARING OFFICER CELLI: Great, thanks
- 19 (laughter).
- 20 MR. GALATI: Trust me I was trying to
- take them off (laughter). We did take one off.
- 22 And some of those became more technical that are
- clearly addressed.
- 24 They are concerns, not necessarily
- complaints of non-compliance. But for example, if

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there was a condition that specified X number of
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- emissions on a cumulative basis, would that
- 3 condition have to change because of the fire pump?
- 4 That'll be addressed in the Commission
- 5 decision.
- 6 HEARING OFFICER CELLI: On the 26th.
- 7 MR. GALATI: And is addressed on the
- 8 26th. It doesn't take out the issue. And
- 9 Ms. Behles correct me if I mis-characterize this.
- 10 Many of the non-compliance issues are ones of
- 11 timing. Meaning not a substantive issue about
- 12 what was done but should asked permission before
- it was done.
- So the fire pump though has overlap, not
- only timing but does it have, let's say
- 16 environmental impacts that should have been
- 17 addressed. So there is some connection to August
- 18 26th.
- 19 HEARING OFFICER CELLI: Well then what I
- 20 would --
- 21 MR. GALATI: But I don't think it --
- 22 yeah.
- 23 HEARING OFFICER CELLI: My thought is
- 24 that the -- First of all I like the idea of
- 25 briefing. And what my suggestion was going to be

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was, I thought about this over the break, would be
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- to go ahead and admit Mr. Galati's exhibits en
- 3 masse, over objection if need be, so then now I've
- 4 got everything in the record.
- 5 And then allow the parties to brief the
- 6 evidence. Probably September 1st. Is that too
- 7 soon? That's three weeks. I can go later.
- 8 MR. GALATI: Yeah that's --
- 9 MS. BEHLES: That's fine.
- 10 MR. GALATI: That's fine with me.
- 11 HEARING OFFICER CELLI: So what I was
- thinking was September 1st would be opening briefs
- and rebuttals would be due, say, the 15th?
- MR. GALATI: That would be great. I did
- 15 want to clarify when you do have a breaking point
- about I believe the brief needs to be broken up.
- 17 We have an agreement on the PSD and the
- 18 PSD is not appropriately in this forum. But in --
- 19 MR. SARVEY: I disagree. This is Bob
- 20 Sarvey. I disagree.
- 21 HEARING OFFICER CELLI: Say it again,
- Bob, we didn't hear you. Ken Celli.
- MR. SARVEY: This is Bob Sarvey. I
- 24 disagree with that. And the reason -- I'll give
- 25 you my reason why. Bay Area Air Quality

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1 Management District is the authorized agent.
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- 2 HEARING OFFICER CELLI: Before you
- 3 launch into that let me just -- I acknowledge that
- 4 you disagree. I didn't hear -- I am going to
- 5 allow Mr. Galati to finish the thought --
- 6 MR. SARVEY: Go ahead, Mr. Galati. I'm
- 7 sorry.
- 8 HEARING OFFICER CELLI: -- and then I
- 9 want to hear from you, okay?
- MR. SARVEY: Okay.
- 11 HEARING OFFICER CELLI: All right, go
- 12 ahead.
- MR. GALATI: And I apologize, Bob, I
- 14 thought you agreed. I thought what we said is, to
- determine factually, or in our briefs here, the
- validity of the PSD permit is outside this forum.
- 17 That's a federal action. The federal action when
- it concludes, enforcement or whatever. Whatever
- 19 that actually is concluded, that may be
- 20 appropriate for you.
- 21 But the actual finding and conclusion of
- 22 that or any findings in-between we thought -- so
- 23 what we thought we would do is brief you on what's
- going on. But not brief you on what our side is
- and why we should win, or why their side is this

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1 and they should win. But give you more of a
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- 2 status of, this is the dispute and this is how we
- 3 believe it will be resolved and what form.
- 4 That is what I was agreeing to, and I
- 5 thought that's what we were agreeing to, as
- 6 opposed to briefing, do you have a valid PSD
- 7 permit.
- 8 HEARING OFFICER CELLI: Mr. Sarvey, what
- 9 was your disagreement with that?
- MR. SARVEY: My disagreement is that,
- 11 you know, we have the Bay Area Air Quality
- 12 Management District who has been delegated
- authority by the EPA to administer the PSD permit.
- 14 And Exhibit 15, that's the statement of the Bay
- 15 Area Air Quality Management District in support of
- the motion to stay in the PSD appeal. They
- 17 clearly state that the project does not have a
- 18 valid PSD permit.
- 19 So I think that and the fact that it is
- 20 already in the record and it is undisputed in my
- 21 opinion and they are still arguing about it at the
- 22 EAB. But they are not arguing about whether
- 23 there's a PSD permit or not. They are arguing
- 24 about whether the EAB has jurisdiction. They are
- 25 not arguing about whether this is a valid PSD

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1 permit.
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- 2 And the only statement in that docket,
- 3 which we have decided to admit as an exhibit here,
- 4 is that there is no valid PSD permit that's coming
- from the Bay Area Air Quality Management District.
- 6 It would be nice to have Mr. Crockett on the phone
- 7 to clarify that. But that's the fact and that's
- 8 Exhibit 15.
- 9 MR. CROCKETT: This is Mr. Crockett and
- 10 I am here. I apologize, I have been joining and
- dropping off because of other commitments.
- 12 HEARING OFFICER CELLI: Please,
- 13 Mr. Crockett, you have the floor, go ahead.
- 14 MR. CROCKETT: Let me just clarify what
- 15 representation we made in the Environmental
- 16 Appeals Board proceeding. We have been in
- discussions with EPA Region 9. EPA Region 9 is
- 18 ultimately the agency that has the authority to
- issue the federal PSD permit. They delegate that
- authority to us to issue the PSD permit.
- 21 When the question of whether the PSD
- 22 permit had expired or not, whether it has been
- validly extended. When that question arose we
- 24 brought it to the attention of EPA Region 9 and
- asked for their interpretation. And they gave us

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1 their interpretation, which was that it was not
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- 2 validly extended.
- 3 And so what we have represented in the
- 4 Environmental Appeals Board is that we have
- 5 discussed the issue with EPA Region 9 and they
- 6 have given us their interpretation.
- 7 Really we are bound to follow EPA's
- 8 interpretation on this question. In the
- 9 delegation agreement it says if any questions of
- interpretation of PSD requirements come up that we
- should seek guidance from Region 9 and be bound by
- that guidance. We have done that.
- 13 And the interpretation we have gotten
- from EPA Region 9 is, as Mr. Sarvey said, that the
- 15 PSD permit expired, was not validly extended at
- 16 the point of expiry. So that is what we have
- informed the Environmental Appeals Board, is of
- 18 that interpretation that we got from EPA Region 9.
- 19 HEARING OFFICER CELLI: Okay. And now
- 20 tell me, procedurally, Mr. Crockett, where is this
- 21 going? In other words --
- MR. CROCKETT: Where is what going?
- 23 HEARING OFFICER CELLI: This litigation.
- MR. CROCKETT: Well we have filed briefs
- 25 that are pointing out to the Environmental Appeals

1 Board that it doesn't have jurisdiction over the

- 2 PSD permit at this point, for a number of reasons.
- First of all, as the Environmental
- 4 Appeals Board has noted preliminarily itself, this
- 5 PSD permit was issued in 2001, approximately eight
- 6 years ago now, and an appeal at this point would
- 7 be untimely.
- 8 But second of all, we have also pointed
- 9 out that there is really no dispute here because
- 10 the Environmental Protection Agency has already
- 11 looked at this question and taken an
- interpretation that says that the PSD permit had
- 13 expired and was not validly in effect when
- 14 construction recommenced.
- And so since that issue has already been
- determined, and there doesn't really seem to be a
- 17 dispute about that issue there is nothing for the
- 18 Environmental Appeals Board as another element of
- 19 EPA, there is nothing for them to adjudicate here
- 20 at this point since the federal agency in charge
- of this permit has already taken the
- 22 interpretation and taken the position that the
- 23 permit had expired and is already taking
- 24 enforcement action.
- 25 HEARING OFFICER CELLI: So --

1	MR. CROCKETT: So for both of those
2	reasons we pointed out to the Environmental
3	Appeals Board that and the permit appeal issue,
4	the permit appeal adjudication body doesn't have
5	jurisdiction over this whole situation at this
6	point.
7	Really the place where this question is
8	going to get resolved is in the enforcement
9	context, which is a process that has already begun
10	because EPA Region 9 has already started to take
11	enforcement action over this issue.
12	HEARING OFFICER CELLI: Okay. And that
13	was really what the question I had was. Okay,
14	where are we with regard to the enforcement? And
15	when is that going to come to resolution?
16	MR. CROCKETT: Are you asking me?
17	HEARING OFFICER CELLI: Yes.
18	MR. CROCKETT: Well, I am not part of
19	the discussions over what the enforcement action
20	is going to be. EPA Region 9 is the enforcement
21	body here for violations of the PSD requirements
22	of the Clean Air Act.
23	HEARING OFFICER CELLI: Okay.
24	MR. CROCKETT: And that is what I

understand is the allegation that EPA has here,

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that the facility didn't have a current, valid PSD
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- 2 permit when it was built. And therefore, it was
- 3 not in compliance with the PSD requirements of the
- 4 Federal Clean Air Act.
- 5 So EPA Region 9 as I understand it -- I
- 6 haven't been a party to the discussions but I have
- been talking to some of the attorneys who have
- 8 been party to those discussions. That EPA and
- 9 PG&E are in discussion about resolving this non-
- 10 compliance. And they are hopeful that they are
- going to reach some sort of negotiated settlement
- that they can all agree to without litigation as a
- way to resolve the claims in these cases.
- I think that really EPA Region 9 and
- PG&E are the ones who would be appropriate to
- speak to that since they are the ones who have
- 17 been involved in the enforcement action and in the
- 18 compliance discussion. So I'm not sure if Region
- 9 has a representative here. I think that PG&E I
- 20 know has representatives here. You may have
- 21 somebody there who can speak to the status of that
- 22 enforcement action.
- MR. GALATI: And Mr. Celli, I actually
- do have somebody who can speak to that.
- 25 Mr. Farabee has been working -- David Farabee with

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1 Pillsbury has been working with PG&E on this
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- 2 issue.
- 3 HEARING OFFICER CELLI: What we need --
- 4 welcome. And what we need to know is, when can
- 5 the Energy Commission have some sort of sense of
- 6 when this whole issue is going to play out over in
- 7 the EAB. Okay, if you can give me to that.
- 8 MR. FARABEE: Okay. Let me -- I'd like
- 9 to make a couple of points and I will answer your
- 10 question specifically. First is that what
- 11 Mr. Crockett said with regard to our view -- well
- 12 the view generally as to whether or not the EAB
- has jurisdiction to determine the validity of the
- 14 PSD permit at that point.
- We agree, we PG&E agree with the
- 16 District that that particular question does not
- 17 belong at the EAB but does in fact belong at EPA
- 18 Region 9 as an enforcement question. And
- 19 Mr. Crockett correctly reflected that we were, in
- 20 fact, having discussions along those lines with
- 21 the EPA.
- We do, however, and I want to make this
- 23 point very clear. We disagree with the EPA as to
- the validity of the PSD permit.
- 25 HEARING OFFICER CELLI: Mr. Farabee, may

- 2 MR. FARABEE: Sure.
- 3 HEARING OFFICER CELLI: I see that the
- 4 Public Adviser just came in. Is there anyone here
- 5 who is a member of the public who wanted to make a
- 6 comment today? Seeing none, thank you.
- 7 I'm sorry for that, please continue.
- 8 MR. FARABEE: No problem.
- Anyway, as I was saying, I just want to
- 10 be clear. We disagree with EPA, and by extension
- 11 the District following EPA's current stated
- 12 interpretation as to the validity of the PSD
- 13 permit. So I just want to have it clear on the
- 14 record there is a disagreement. We are in
- discussions with EPA. And I don't think it is
- 16 appropriate to go into the details of exactly what
- we are doing with that other than to say we are
- 18 trying to resolve it as expeditiously as possible.
- 19 With regard to the EAB proceeding. All
- 20 of the briefs on the jurisdictional question have
- 21 been submitted by all of the parties and at this
- 22 point it is in their court. My experience with
- them is that they tend, at least on these kind of
- 24 matters, to issue an opinion fairly expeditiously.
- It's been I think about a week roughly since the

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last of the briefs was submitted.
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- 2 HEARING OFFICER CELLI: But that's
- 3 not --
- 4 MR. FARABEE: I am hopeful that within
- 5 the next week or two the EAB issue will be
- 6 resolved.
- 7 HEARING OFFICER CELLI: Okay. But as to
- 8 Region 9 what is the flow?
- 9 MR. FARABEE: As to Region 9. Again, we
- 10 are trying to do it quickly as we can. We don't
- 11 have a time frame and we don't have a deadline for
- 12 resolving that other than to say it is in our
- interest and their's to resolve it as quickly as
- 14 we can. We are trying to work toward that end.
- 15 And are having, I think, generally positive
- 16 discussions. I think EPA would agree that we are
- moving forward, we just aren't quite there yet.
- 18 HEARING OFFICER CELLI: Is there no
- 19 statute of limitations on this or anything like
- 20 that?
- 21 MR. FARABEE: There is a statute of
- 22 limitations but the federal statute on alleged
- clean air violations is five years. There is no
- statutory deadline for resolving the issues. We
- are not in that kind of a process where there is,

1 you know, any kind of specified time frame for

- 2 resolving things.
- 3 HEARING OFFICER CELLI: You know. Okay.
- Well I appreciate that. That does shine some
- 5 light on the issue.
- 6 We were talking -- now just to recap.
- 7 Mr. Galati, you have said that you had reached
- 8 some agreement. Mr. Sarvey said he didn't agree
- 9 with regard to -- the validity of the PSD is what
- 10 is at issue.
- 11 And in my reading of the complaint and
- 12 everything, so much, that is so central to so much
- 13 that that issue needs to be resolved. So let's
- just put that on a shelf for a moment.
- Was there anything else that was
- 16 resolved? All of the other remaining non-PSD
- issues in the complaint?
- 18 MS. BEHLES: I think for the majority, I
- 19 believe of the other issues, we agree that there
- is no material issue of fact. There's a number of
- 21 conditions where the issue is timing. That they
- 22 went ahead and constructed, started operating, not
- in compliance with a condition or later trying to
- 24 change it. And we agree that -- we disagree about
- 25 the significance and whether there is a

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1 requirement to amend the certification.
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- 2 HEARING OFFICER CELLI: And did you want
- 3 to brief that?
- 4 MS. BEHLES: And that's an issue we
- 5 think we can brief.
- 6 HEARING OFFICER CELLI: Okay.
- 7 MR. GALATI: Yes, we can brief that. We
- 8 did take AQ-38 off the list.
- 9 HEARING OFFICER CELLI: Okay. Thank
- 10 you, that's something.
- 11 So if I understand correctly the parties
- 12 wish to brief --
- 13 First the record should reflect that
- Exhibits 300 through 316 -- is there a motion,
- 15 PG&E?
- MR. GALATI: Yes, there's a motion.
- 17 Could I please move 300 through 316. Mr. Celli, I
- do need -- we are going through our box with
- 19 supplemental rebuttal documents based on our
- 20 discussions here. I am going to try to get those
- 21 today as well.
- 22 If I am unable to identify every other
- 23 document on some of the issues that we talked
- about that would be relevant to you can I have an
- opportunity to do that later by submitting them to

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1 the parties, making sure that there is no issue
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- 2 before they come in?
- 3 HEARING OFFICER CELLI: Certainly. As
- 4 to these, 300 through 316. Is there any
- 5 objection?
- MS. BEHLES: We had seen most of them
- 7 and we had been produced this, this document. But
- 8 there was a compliance agreement that was also in
- 9 the list of exhibits that we hadn't seen before,
- 10 we don't know what the foundation is. So if we
- 11 could get some --
- 12 HEARING OFFICER CELLI: That would be
- 13 Exhibit number 315, PG&E and BAAQMD Compliance
- 14 Agreement Concerning Conditions of Certification
- 15 29, 30 and 32?
- MS. BEHLES: That's right. If we could
- 17 get some foundational information I don't think we
- 18 would have an objection.
- 19 HEARING OFFICER CELLI: Did you wish to
- 20 lay a foundation for Exhibit number --
- 21 MR. GALATI: Can I get Mr. Royall?
- MR. ROYALL: Hello, Steve Royall.
- 23 HEARING OFFICER CELLI: Mr. Royall will
- need to be sworn, Deborah, thank you.
- 25 //

- 2 STEVE ROYALL
- 3 Was duly sworn.
- 4 HEARING OFFICER CELLI: Please state
- 5 your name and spell your last name for the record.
- 6 THE WITNESS: Steve Royall, R-O-Y-A-L-L.
- 7 HEARING OFFICER CELLI: Thank you,
- 8 Mr. Royall. And if you would Speak right into
- 9 that mic.
- 10 DIRECT EXAMINATION
- 11 BY MR. GALATI:
- 12 Q Mr. Royall, I am going to hand you
- 13 Exhibit 315. Are you familiar with that document?
- 14 A I am.
- 15 Q Did you help negotiate that document?
- 16 A I did.
- 17 Q And is that document what it purports to
- 18 be in its title?
- 19 A Yes it is.
- MR. GALATI: No further questions.
- 21 HEARING OFFICER CELLI: Ms. Behles, any
- 22 cross?
- 23 CROSS EXAMINATION
- 24 MS. BEHLES: Let's see. I think he said
- 25 you negotiated that document. Who on behalf of

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1 PG&E was involved in those discussions?
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- 2 HEARING OFFICER CELLI: You know, before
- 3 we go that, we just wanted to lay a foundation.
- 4 MS. BEHLES: Yes.
- 5 HEARING OFFICER CELLI: My question is,
- 6 do you have any objection to the foundation that
- 7 was laid. Well first of all, that it was
- 8 authentically what it is, that he authenticated
- 9 the document, what is the foundation for it.
- MS. BEHLES: And I just wanted some
- information on who signed the document.
- 12 HEARING OFFICER CELLI: Okay.
- 13 THE WITNESS: John Mauring signed. John
- is our senior director of new project
- 15 construction.
- 16 BY MS. BEHLES:
- Q Okay. And for BAAQMD?
- 18 A It looks like Jack Broadbent signed.
- 19 Q Okay. Were all the signatures done at a
- 20 particular time that you witnessed?
- 21 A The signatures are dated on 11/25 of
- 22 '08.
- Q Okay. So you don't have any information
- 24 beyond the document?
- 25 A I don't.

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MR. GALATI: Are you concerned because

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2
         the copy that I made is not signed by Jack
 3
        Broadbent?
                  MS. BEHLES: That's one concern.
 4
 5
                   MR. GALATI: Okay. If you had just said
 6
         that, I actually have the copy with the one that's
         signed. But in putting these exhibits together
 8
        this is the one that showed up. So I would be
        more than happy to withdraw this 315 and submit
         separately 315 with Mr. Broadbent's signature.
10
11
        Will that solve any foundation problems?
                  MS. BEHLES: That does solve the
12
13
        foundational problems.
14
                   HEARING OFFICER CELLI: So there would
15
        be no objection at this time?
                  MS. BEHLES: Yeah. I mean,
16
        unfortunately there is nobody here from the Air
17
18
        District to confirm.
19
                   HEARING OFFICER CELLI: Okay. With that
        we are going to receive into evidence Respondent's
20
21
        Exhibits 300 through 316.
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received into evidence.)

(The above-referenced documents,

previously marked as Respondent's

Exhibits 300 through 316 were

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1 HEARING OFFICER CELLI: Thank you,
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- 2 unless you have any further questions of your
- 3 witness?
- 4 MR. GALATI: No further questions.
- 5 HEARING OFFICER CELLI: You're
- 6 dismissed.
- 7 Now, Mr. Galati, you need to take a look
- 8 and see what other exhibits you wanted to put in
- 9 and have you given the Complainants and staff an
- 10 opportunity to look at those?
- 11 MR. GALATI: I certainly will. But
- Mr. Celli, some of those were raised in issues in
- our discussions outside the Committee's presence.
- 14 HEARING OFFICER CELLI: Okay.
- MR. GALATI: So that's why I don't have
- 16 all of them with me. One had to do with the
- 17 validity of ERC's that were, that were issued and
- 18 surrendered in 2001. I didn't know that was an
- issue on the validity. There are some documents
- that show that.
- 21 Some had to do with some timing. And I
- just know that we have documents out there, I'm
- just not as sure that I have them all with me. I
- 24 have a consultant working right now on it but I am
- 25 not sure I can get everything in. But having

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1 heard it for the first time, and considering it
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- is an evidentiary hearing, I would like an
- 3 opportunity to be able to submit those later. I
- 4 certainly can do so by Monday of next week.
- 5 HEARING OFFICER CELLI: That's what I
- 6 was wondering. I'm wondering if there is a way
- 7 that perhaps we can have an exchange of these
- 8 documents. How many documents are we talking
- 9 about?
- 10 MR. GALATI: I really don't know. I
- don't think it's tens.
- 12 MS. BEHLES: And I would like the chance
- 13 then to talk to CARE. Because it sounds like some
- of their documents were perhaps left out. And if
- we could talk, talk over the conditions that we
- are going to brief, the issues that we are going
- 17 to brief, and any additional exhibits and get that
- 18 to you as a joint filing.
- 19 HEARING OFFICER CELLI: That's what I
- 20 was going to suggest. Is that if there could be a
- 21 submission of documents, these after-filed
- documents between the parties. The parties would
- 23 have an opportunity to object in writing to
- 24 whatever. We could take those objections and rule
- on them at the same time as we are reading the

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1 briefs.
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- 2 MR. GALATI: I would, I would suggest
- 3 that we exchange documents by close of business
- 4 Monday and by Wednesday we file objections if
- 5 there are any. Or a stipulation. And I'll be
- 6 more than happy to take a pen and write the
- 7 stipulation.
- 8 HEARING OFFICER CELLI: I'll tell you
- 9 what, I'll give you until Friday, which would take
- 10 us to --
- 11 PRESIDING MEMBER BYRON: A furlough
- 12 Friday.
- 13 HEARING OFFICER CELLI: A furlough
- 14 Friday. Is it a furlough Friday? Sorry about
- 15 that folks.
- MR. BOYD: This is Mr. Boyd for CARE. I
- am going to be in meetings all day tomorrow. It
- 18 would be better for me if it was Monday.
- 19 HEARING OFFICER CELLI: That's fine.
- 20 Actually what we are talking about Mr. Boyd is
- 21 when this document exchange would have to take
- 22 place.
- MR. BOYD: Okay.
- 24 HEARING OFFICER CELLI: So this is not
- about any appearances.

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Now today is the 5th. You were
 1
 2
         suggesting the 10th. Friday would be the 14th.
 3
         So these documents should be exchanged by Thursday
 4
         the 13th of August. That goes for all parties.
 5
         So the Complainant may have some additional
         documents they want to serve on everyone else as
         does the Respondent. If the Respondent serves
 8
         those documents, if you serve those documents by
         the 13th, you receive those on the 13th, we'll
10
         give you until August 20th to lodge your
11
         objections, okay. That gives you plenty of time
         to read them and determine if there are any
12
13
         objections. Okay.
14
                   The briefs. After this week there are
15
         three weeks left in August. The briefs. I'm
         looking at September 10th, which is a Thursday,
16
17
         because it's probably going to be a furlough
         Friday again. So if we said that the initial
18
19
         briefs are due on September 10 then I would give
         you to September 24, 9/24 for rebuttal.
20
21
                   What those briefs need to contain, at
22
         least from the point of view of the Complainants
23
         is we need to know -- we already have a record. I
         thought I did a good job, I was quite proud of
24
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myself for putting this thing together where I

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1 thought we cataloged pretty well what the
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- 2 conditions are that are an issue.
- This is all we need to know. What is
- 4 the condition and what is the non-compliance.
- 5 That is what we need to have made completely
- 6 clear.
- 7 MS. BEHLES: Yes.
- 8 HEARING OFFICER CELLI: Okay. Once they
- 9 have done that then what we need to hear from PG&E
- is, they are claiming this is not in compliance,
- 11 here is why we are in compliance, you think.
- 12 MR. GALATI: That's why it makes sense.
- 13 When you said the initial and rebuttal briefs, I'm
- 14 assuming that once I get that brief I can brief
- 15 you.
- 16 HEARING OFFICER CELLI: Right.
- MR. GALATI: But I can't brief you
- 18 before I get that.
- 19 HEARING OFFICER CELLI: Right.
- 20 MR. GALATI: So their initial brief is
- 21 due the 10th, my rebuttal brief is due the 24th,
- is that correct?
- 23 HEARING OFFICER CELLI: That's correct.
- 24 And that is running sort of parallel because you
- 25 are also submitting additional documents, your

1 rebuttal documents that are going to be due on the

- 2 10th.
- MR. GALATI: That's correct. And I
- 4 don't mind that, I know the issues now. But the
- 5 Complainants aren't getting a rebuttal on the 24th
- 6 after I submit a rebuttal brief? I get the
- 7 rebuttal brief after the complainants have proved
- 8 their case, correct? They submit a brief on the
- 9 10th, I submit a brief on the 24th.
- 10 HEARING OFFICER CELLI: Well that is
- 11 actually, that does change things. Let's get
- 12 clear on that. On September 10th was the initial
- 13 brief and then the September 24th is the rebuttal.
- MR. GALATI: Correct.
- 15 HEARING OFFICER CELLI: Okay, that's
- 16 correct.
- MR. GALATI: Okay.
- 18 HEARING OFFICER CELLI: And staff, are
- 19 you going to file a brief?
- 20 MR. RATLIFF: I assume so but I -- I'm
- just hoping it's not I who has to file it.
- 22 (Laughter.)
- 23 HEARING OFFICER CELLI: You know, does
- 24 staff really have a dog in this fight is the
- 25 question, I don't really know.

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1 MR. RATLIFF: Well, I think we have a
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- very strong interest. My expectation is that we
- 3 would brief these issues.
- 4 HEARING OFFICER CELLI: Okay.
- 5 MR. GALATI: And it makes sense to me
- for staff to have rebuttal as well and for the
- 7 following reason. Once the plaintiff lays out
- 8 their argument the staff can agree or disagree.
- 9 HEARING OFFICER CELLI: Okay.
- 10 PRESIDING MEMBER BYRON: And the
- 11 Committee is certainly interested in hearing from
- the staff.
- 13 HEARING OFFICER CELLI: So if that's the
- case then let's go with October 1st for staff's
- brief. Which is you get the benefit of everybody
- 16 else's brief. And then essentially staff is
- 17 coming in as sort of this objective third party to
- 18 come in and kind of weigh in. Is that fair to
- 19 everyone?
- MS. BEHLES: If there is any new
- 21 information in rebuttal can we reserve the right
- 22 for a reply?
- 23 HEARING OFFICER CELLI: Yes, I think
- that's fair because the complainants have the
- burden of proof. And so I think that October 1st

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1 would be a good day for the plaintiffs to reply as
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- 2 well. So this thing is going out quite a distance
- from -- what's today, August 5th. We're into
- 4 October 1st.
- 5 But at least we got your hearing started
- 6 on time. We got to get your evidence in. And we
- 7 had, I hope, a productive session with all of the
- 8 parties talking to each other about the issues. I
- 9 think we're good there.
- 10 Is there anything else that we need to
- 11 handle, Ms. Behles?
- 12 MS. BEHLES: Not that I am aware of.
- MR. BOYD: I have one question.
- 14 HEARING OFFICER CELLI: And who is
- 15 speaking?
- MR. BOYD: Mr. Boyd from CARE.
- 17 HEARING OFFICER CELLI: Please.
- MR. BOYD: Assuming all this stuff is
- 19 going to happen the way you planned. Does this
- 20 mean that PG&E can keep operating the plant?
- 21 HEARING OFFICER CELLI: Yes.
- MR. BOYD: And that essentially the
- 23 Energy Commission has no responsibility to make
- them stop operating it.
- 25 HEARING OFFICER CELLI: No.

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1 MR. BOYD: Unless they can demonstrate
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- 2 compliance with all the conditions that they
- 3 approved it under?
- 4 HEARING OFFICER CELLI: No. What we are
- 5 saying is that at this time there is going to be
- 6 -- we haven't taken in all of the evidence yet.
- 7 So the Committee can't really rule until it gets
- 8 all of the evidence and hears everybody's
- 9 position. Do you understand that?
- MR. BOYD: Yes, no, I understand that.
- 11 HEARING OFFICER CELLI: Okay.
- MR. BOYD: But my question is, so say,
- 13 you know, from our perspective, this case, and
- 14 this is scenarios, we win, PG&E loses. They are
- found to, you know, be in violation of the
- 16 conditions. What is the penalty? Can they be
- 17 fined for this?
- 18 HEARING OFFICER CELLI: Yes, they can be
- 19 fined.
- 20 MR. BOYD: How much is the fine?
- 21 HEARING OFFICER CELLI: Well the code
- 22 calls for -- let me -- I'll actually read it for
- 23 you because I happen to have it here. Bear with
- 24 me.
- MR. BOYD: I'm here.

1	HEARING OFFICER CELLI: Okay, 25534.
2	Okay.
3	"Commission may
4	administratively impose a civil
5	penalty for violation of paragraph
6	1 or 2 which is non-compliant. Any
7	civil penalty shall be imposed in
8	accordance with Section 25534.1,
9	may not exceed \$75,000 per
10	violation, except that the civil
11	penalty may be increased by an
12	amount not to exceed \$1,500 per day
13	for each day in which the violation
14	occurs or persists. But the total
15	of the per day penalties may not
16	exceed \$50,000."
17	MR. BOYD: Okay.
18	HEARING OFFICER CELLI: That's 25534 of
19	the Public Resources
20	MR. BOYD: So essentially they could get
21	\$50,000 plus the \$75,000 fine. Is that what you
22	are saying?
23	HEARING OFFICER CELLI: That's how I
24	read it, yes.

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25

MR. BOYD: Okay. Just so you know, it

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is my understanding that Energy Policy Act 2005
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- 2 has set a level -- includes provisions now that
- 3 assess a \$1 million per day fine if we can show
- 4 they didn't have their PSD permit and were
- 5 operating. I'm wondering what impact that would
- 6 have on your ability to assess fines.
- 7 You guys, can you -- in other words what
- 8 I am asking is, if I can prove they are in non-
- 9 compliance with the federal regulations can you
- 10 still them assess them a state fine for that too?
- 11 HEARING OFFICER CELLI: We can only
- 12 assess according to the law and according to the
- 13 Public Resources Code as I just read it to you.
- 14 So we can't increase it, you know.
- MR. BOYD: Okay.
- 16 HEARING OFFICER CELLI: But what -- I
- 17 don't really want to get into a discussion of what
- the consequences are because we haven't gotten --
- 19 that's the cart before the horse. You really
- 20 haven't gotten there yet.
- 21 MR. BOYD: I just want the applicant,
- 22 PG&E, to know the risk they are taking by
- 23 continuing to operate that facility. So that
- there won't be a question in the future when we
- 25 bring it up in a different venue that they didn't

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1 know about that.
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- 2 HEARING OFFICER CELLI: Thank you.
- MR. GALATI: Mike, I appreciate that.
- 4 And you have my number any time you want to call
- 5 me.
- 6 HEARING OFFICER CELLI: That was
- 7 Mr. Galati.
- 8 MR. BOYD: Okay.
- 9 MR. SARVEY: I have one more issue.
- 10 This is Bob Sarvey.
- 11 HEARING OFFICER CELLI: Please, go
- 12 ahead.
- MR. SARVEY: Previously Mr. Galati
- 14 discussed that there wa a stipulation we weren't
- going to talk about the PSD permit. We got a
- 16 representation from the Bay Area Air Quality
- 17 Management District representing the EPA and their
- opinion that the PSD permit is no longer valid.
- 19 So I just wanted to know where does that put us in
- 20 terms of briefing on that issue?
- 21 HEARING OFFICER CELLI: My understanding
- is the parties are going to brief that issue.
- MR. SARVEY: Okay, thank you.
- 24 HEARING OFFICER CELLI: Correct? Do I
- 25 have that right? I have got nodding heads from

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1 all of the parties.
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- MS. BEHLES: Correct.
- MR. GALATI: And again, I want to
- 4 understand what that is. Bob, we had a long
- 5 discussion here where we said that the enforcement
- 6 process for EPA should run its course. That
- 7 enforcement process should be binding on the
- 8 Commission.
- 9 MR. SARVEY: I don't think that we're --
- 10 and you heard Alexander Crockett say the
- 11 enforcement process is not going to be whether
- there's going to be a valid PSD or not. That's
- already been determined by the EPA and the Bay
- 14 Area Air Quality Management District.
- That's not what the enforcement is all
- 16 about. The enforcement is about who has
- jurisdiction at this point to punish PG&E for
- operating without the valid PSD permit.
- MR. GALATI: Not really. Just to be
- 20 clear, the EAB doesn't have jurisdiction to do an
- 21 enforcement proceeding. And therefore that
- 22 enforcement proceeding which has to make a finding
- of the validity of the PSD is not the proper
- forum. The proper forum is US EPA under its
- 25 enforcement provisions, which PG&E and US EPA are

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1 already having conversations.
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- I thought that we stipulated that when
 that proceeding was done, not the EAB proceeding
- 4 but when that proceeding was done. If there is
- 5 non-compliance and there is enforcement action,
- 6 obviously we have to come back to the Energy
- 7 Commission and tell them about it.
- 8 MR. SARVEY: No, I didn't stipulate to
- 9 that. In fact, now that I have heard what
- 10 Mr. Crockett has to say, that the only party that
- 11 doesn't believe PG&E doesn't have a valid PSD
- permit is PG&E, who is not a regulatory agency, I
- 13 believe that is settled. So I think we can
- 14 proceed from there. I don't see any reason to
- wait for the EPA to agree.
- 16 MR. GALATI: I can understand that
- 17 considering the million dollar penalty that you
- 18 just cited.
- MR. SARVEY: I'm not interested in
- 20 million dollar penalties. That was Mr. Boyd, this
- 21 is Bob Sarvey. What I am interested in is having
- 22 PG&E comply with their requirements under the
- 23 Clean Air Act. I believe that that's part of the
- 24 Commission's Decision. That's why I don't really
- see that we're quibbling over a lot of conditions

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and stuff. The major thing is PG&E doesn't have a
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- 2 valid PSD permit so they are in violation of the
- 3 Commission's Decision.
- 4 HEARING OFFICER CELLI: And that's a
- 5 decision that we need to make. So when we receive
- all of the briefs, now that we have received most
- 7 of the evidence. And we will receive more
- 8 evidence next week. We'll be able to be, we'll be
- 9 in a better position to make these kinds of
- 10 decisions.
- 11 MR. RATLIFF: But this issue is a legal
- 12 argument, it's not really an evidentiary --
- 13 HEARING OFFICER CELLI: That's correct.
- 14 And you are going to brief that and we will read
- 15 the briefs.
- MR. RATLIFF: And the issue is really
- 17 not, I think for this Commission to make but for
- 18 EPA to make. And that will occur --
- 19 HEARING OFFICER CELLI: That may very
- 20 well be true and that is going to be argued in
- 21 your briefs.
- MR. GALATI: Well, and again, I thought
- 23 -- I want to clarify this issue, Mr. Celli,
- 24 because I don't want to have another fight at a
- later date.

1	HEARING	OFFICER	CELLI:	Okav.

- 2 MR. GALATI: But do the other parties
- 3 agree with me that briefing factually the validity
- 4 of the PSD permit is not part of this proceeding?
- 5 Giving an update on what is going on in the PSD
- 6 proceeding and briefing how we think it affects
- 7 the Energy Commission proceeding, that would be
- 8 appropriate.
- 9 But briefing and putting in documents
- 10 and deciding. Because I don't want to get into a
- 11 dispute with EPA right now and their
- interpretation, which we disagree with, because we
- are having productive conversations.
- 14 HEARING OFFICER CELLI: Okay.
- MR. GALATI: To comply with the Clean
- 16 Air Act means to comply with the enforcement
- 17 provisions of that act as well.
- 18 HEARING OFFICER CELLI: Okay.
- MR. GALATI: Which we are doing. And at
- 20 the end of that, that is our position. I thought
- 21 we had agreed amongst the parties. I was wrong
- 22 about Mr. Sarvey so I inquire about the other
- parties if they also agree.
- 24 HEARING OFFICER CELLI: Ms. Behles,
- let's hear from you.

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- issue does affect this Commission's decision and
- 3 we are prepared to brief it. We'll work with CARE
- 4 and the other complainants to file our brief. The
- 5 extent of how that affects the Commission
- 6 decision, the complainants will have internal
- 7 discussions and submit a brief on that issue.
- 8 HEARING OFFICER CELLI: Thank you, which
- 9 is all we are asking for. Is there anything --
- 10 MR. SIMPSON: And my contention -- this
- is Rob Simpson.
- 12 HEARING OFFICER CELLI: Okay.
- 13 MR. SIMPSON: Is that if we are going to
- 14 stipulate that there is no PSD permit we should be
- briefing, is their Commission certification valid
- 16 without a PSD permit.
- MR. GALATI: I want to be absolutely
- 18 clear that PG&E is in no way shape or form
- 19 stipulating there is no valid PSD permit.
- 20 HEARING OFFICER CELLI: So --
- 21 MR. BOYD: Okay, then we have to go back
- in dispute.
- 23 HEARING OFFICER CELLI: So who was that,
- Mr. Simpson?
- MR. BOYD: That was Mr. Boyd.

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1 MR. SIMPSON: Yes, this is Rob Simpson.
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- 2 HEARING OFFICER CELLI: I'm sorry. It's
- 3 a lot better when you are here, I know who is
- 4 talking. But for all of the parties, really, I
- 5 want to make sure that you all understand what we
- 6 are going to be briefing.
- 7 Now my understanding is that Ms. Behles
- 8 is the lead for the complainants.
- 9 MS. BEHLES: And I can, I can represent
- that we will only file one brief but I'll work
- 11 with the other complainants and try to consolidate
- our arguments, yes.
- 13 MR. BOYD: We have to consolidate our
- 14 brief. And I think we are in line on all our
- issues. And I think that we can identify issues
- that are unique to one of the parties.
- 17 HEARING OFFICER CELLI: Who is speaking?
- MR. BOYD: Mike Boyd again with CARE.
- 19 HEARING OFFICER CELLI: Thank you.
- 20 MR. RATLIFF: I thought that
- 21 consolidation meant that there would be
- 22 essentially one voice and one brief. I think it
- should mean that if it doesn't.
- MS. BEHLES: Yes, I mean, we'll do the
- 25 best we can but there are three parties. We were

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able to do it for the presentation today. And I
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- 2 agree with Mike Boyd that there is a commonality
- of issues so we will work to file one brief.
- 4 PRESIDING MEMBER BYRON: Thank you.
- 5 MS. BEHLES: But I can't, I can't
- 6 represent that without talking to everybody and
- 7 working through the issues.
- 8 HEARING OFFICER CELLI: Understood. But
- 9 we do greatly appreciate the cooperation that has
- 10 already been shown by the complainants. I see
- 11 Mr. Cox is here. And I just want to say thank you
- 12 for that, I think you have done a fabulous job.
- 13 So this has been productive. Without anything
- 14 further then I am going to hand it over to
- 15 Commissioner Byron to adjourn.
- MR. GALATI: I have one clarifying
- 17 question. And I apologize, Commissioner Byron,
- 18 but legal questions are important to pose them
- 19 correctly.
- 20 HEARING OFFICER CELLI: Okay.
- 21 MR. GALATI: We are to brief what is the
- 22 impact of a PSD permit, should it be invalid, on
- 23 the Commission Decision. Not, we should not brief
- 24 factually or legally whether or not this
- 25 particular PSD permit is valid.

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1 MR. SARVEY: I would object to that.
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- 2 HEARING OFFICER CELLI: Let me --
- 3 MR. SIMPSON: That is not my
- 4 understanding. This is Rob --
- 5 MR. GALATI: You do not have evidence in
- 6 the record from us of why we think our PSD is
- 7 valid. I have not put any of that evidence in the
- 8 record, nor did I intend to, because I didn't
- 9 think it was properly before this forum.
- MS. BEHLES: But you also have time to
- 11 put evidence in the record.
- 12 MR. GALATI: But I want to be able to
- 13 cross examine and have a true evidentiary hearing
- on the validity of the PSD permit. I thought we
- all agreed that it was the EPA's enforcement
- 16 division that would eventually, through the
- 17 enforcement procedures, make the determination on
- 18 valid or no valid.
- MR. BOYD: We never agreed to that for
- 20 CARE and I don't think Mr. Sarvey or Mr. Simpson
- 21 agreed to that either. I can't speak for either.
- MR. SIMPSON: I think we have already --
- this is Rob Simpson. I think we have already
- answered that we haven't agreed to that.
- MR. GALATI: Okay.

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MR. RATLIFF: But it is not really a
 1
 2
        matter of whether parties agree to it, it is
 3
        whether the Commission basically says, that's the
 4
        way it is going to be.
 5
                   MR. BOYD: In fact.
                   HEARING OFFICER CELLI: What we are
         going to do is this. We are going to -- the
 8
        parties can brief their positions. Each party can
        brief their position on this issue. The parties
10
        have already put in evidence. I know that the
11
         complainants put in evidence of their position
        with regard to the validity of the PSD.
12
13
                   PG&E an put in whatever evidence it
14
        wants to put in. But the point is that when the
        decision, what the Committee is going to do with
15
        regard to the decision. I mean, I can't say
16
        whether the Committee is going to deal with that,
17
         the PSD issue.
18
19
                   It may give great deference to the other
20
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agencies, which is typically what the Energy
Commission does. There is no point in having two
adjudications of the same thing going on in
parallel at the same time. But I don't want to
preclude the parties from being able to make
whatever arguments they wish to make. These are

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briefs at this point.
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- 2 MR. GALATI: Yes, it's just that, for
- 3 example, Mr. Crockett told his opinion of what
- 4 happened. It wasn't sworn testimony. I didn't
- 5 cross examine it. Nor did I bring contrary
- 6 witnesses. And that's why we agreed to tell you
- 7 what was the substance of the dispute, not to have
- 8 the dispute resolved.
- 9 MR. RATLIFF: When Mr. Crockett spoke he
- was speaking for the Air District, not intending
- 11 to represent himself as being the enforcement
- 12 division of EPA. I mean, there are lawyers at EPA
- who are dealing with this issue now, Mr. Crockett
- is not one of them. I don't think he represented
- 15 himself as being one of them. This issue will be
- determined by EPA's enforcement unit.
- MR. SARVEY: Mr. Crockett did say that
- they don't have a valid PSD permit and the EPA
- 19 agrees with it.
- 20 MR. GALATI: That's right, Mr. Crockett
- 21 said that.
- MR. CROCKETT: And I want to clarify
- what my testimony was.
- 24 HEARING OFFICER CELLI: Who is speaking,
- 25 please? Before you speak I need the people on the

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1 phone to identify themselves.
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- 2 MR. CROCKETT: This is Mr. Crockett. I
- 3 would like to clarify what my earlier testimony,
- 4 what my earlier statements were.
- 5 HEARING OFFICER CELLI: Thank you.
- 6 MR. CROCKETT: The question was asked of
- 7 me about how agencies were interpreting the
- 8 validity of the federal PSD permit and I relayed
- 9 what my understanding of EPA's interpretation is.
- 10 The Bay Area Air Quality Management District is
- 11 not the one that interprets these things when
- 12 there is a close call, we tee it up to EPA Region
- 9. EPA's permits, EPA's program. They are the
- ones who make the call on questions like this.
- We did tee the issue up to them and we
- got interpretation from them. And what I
- 17 represented was my understanding of what EPA
- 18 Region 9's interpretation is regarding the
- 19 validity of the permit. So I was really relaying
- what EPA's position is, you know.
- 21 If there is any question about what
- 22 EPA's position is I think that they would be the
- ones to speak to it most directly. But I do have
- 24 information from EPA about what they believe about
- 25 this permit and we put that into the record,

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1 relaying what EPA's position is in the
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- 2 Environmental Appeals Board appeal as well.
- I just want to clarify that that was
- 4 what my statement was, was relaying EPA's
- 5 interpretation regarding the permit.
- 6 HEARING OFFICER CELLI: Thank you. Now,
- 7 the parties are going to brief -- the complainants
- 8 are going to tell the committee what the non-
- 9 compliances are, what the evidence is that
- 10 supports it and why they believe that there is
- 11 non-compliance. That is what the complainant is
- 12 going to give us, okay.
- 13 Mr. Galati, your people are going to
- say, these allegations aren't true because we say
- it is not so and here is our evidence to the
- 16 contrary. That is what we need to say so that we
- 17 can weigh the evidence and make an appropriate
- 18 decision.
- 19 I think it's up to the parties to
- 20 determine what evidence supports whatever their
- 21 contention is.
- MR. GALATI: Can we agree that
- 23 Mr. Crockett's testimony is not evidence?
- 24 HEARING OFFICER CELLI: I don't even
- 25 think he was sworn in so we will treat that as

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1 agency public comment. It's useful.
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- 2 PRESIDING MEMBER BYRON: He was not
- 3 sworn in.
- 4 HEARING OFFICER CELLI: Right. So is
- 5 there any question about that? Any problem with
- 6 our request of what should be in the briefs?
- 7 MR. SARVEY: Let's swear him in and get
- 8 it, Commissioner Byron.
- 9 HEARING OFFICER CELLI: I'm sorry, who
- 10 is speaking?
- 11 MR. SARVEY: This is Bob Sarvey, I'm
- 12 sorry.
- 13 HEARING OFFICER CELLI: And Mr. Sarvey,
- what was your comment?
- MR. SARVEY: Why don't we just swear
- 16 Mr. Crockett in and get his response on the record
- 17 for the factual.
- 18 HEARING OFFICER CELLI: Well, you know
- 19 something, I am not sure that it is of much help t
- this point.
- MR. SARVEY: Okay.
- 22 HEARING OFFICER CELLI: What --
- MR. CROCKETT: This is Mr. Crockett. If
- 24 you want to know what EPA's opinion is about this
- 25 permit I'd suggest that you swear in someone from

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1 EPA to speak to the issue.
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- 2 HEARING OFFICER CELLI: Exactly. And
- 3 again, not parties.
- 4 MR. RATLIFF: Or wait for them to tell
- 5 us.
- 6 HEARING OFFICER CELLI: Yes.
- 7 MR. BOYD: This is Mr. Boyd. By saying
- 8 that it is public comment essentially are you
- 9 reducing its weight and you don't give it any
- 10 consideration at all in the decision? If it needs
- 11 to be sworn for you to give it any consideration
- in our Final Decision then I would object to it
- 13 not being sworn. He has already made the
- 14 statement. It will be simple enough to swear him
- in and just say --
- 16 HEARING OFFICER CELLI: Mr. Boyd,
- 17 Mr. Boyd, can you hear me?
- MR. BOYD: Yes sir.
- 19 HEARING OFFICER CELLI: Thank you, Ken
- 20 Celli here. I got your objection. It's comment.
- 21 Comment is always addressed and considered in a
- decision.
- MR. BOYD: Okay, thank you.
- 24 HEARING OFFICER CELLI: Thank you.
- 25 Anything further from any --

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1 MR. SIMPSON: This is Rob Simpson.
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- 2 HEARING OFFICER CELLI: Mr. Simpson, go
- 3 ahead.
- 4 MR. SIMPSON: Thank you. I would like
- 5 to have the witness from the Air District sworn
- 6 in. I would like to know the Bay Area Air Quality
- 7 Management District's position on the permitting
- 8 of this facility.
- 9 HEARING OFFICER CELLI: Okay.
- 10 MR. RATLIFF: Could I remind the
- 11 Committee that the issue of the -- first of all
- 12 the issue of purview is a legal issue of whether
- this issue is properly before the Energy
- 14 Commission in the first place.
- But secondarily, the issue to determine
- whether or not there is actually a PSD permit will
- 17 be determined by a different agency, by different
- 18 people. It is not really something we need to
- 19 argue about --
- 20 HEARING OFFICER CELLI: That's right.
- 21 MR. RATLIFF: -- in terms of evidence as
- 22 if it is an issue of fact.
- 23 HEARING OFFICER CELLI: Well, the
- 24 parties are free to bring it into their briefs if
- 25 they wish. And the parties are free to deal with

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it the way they need to in their briefs, okay.
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- 2 That's what we are asking for. There are
- allegations, we need to hear all sides' responses
- 4 to the allegations. And then the Committee will
- 5 be able to make a decision, okay. We are not
- 6 going to litigate any further today.
- 7 MR. RATLIFF: I just want the
- 8 distinction between a legal conclusion and an
- 9 evidentiary issue. I mean, we are arguing --
- 10 MR. SIMPSON: Rob Simpson here.
- 11 HEARING OFFICER CELLI: Understood.
- 12 So --
- MR. SIMPSON: Hello, this is Rob
- 14 Simpson.
- 15 HEARING OFFICER CELLI: Yes. This is
- 16 your last comment, Mr. Simpson, because we are
- 17 about to adjourn.
- 18 MR. SIMPSON: Thank you. My questions
- 19 to the District aren't limited to the PSD permit,
- 20 which yes, may be a question of the EPA. I think
- 21 we have permitting questions of the state level
- 22 permits that need to be answered for these
- 23 proceedings from the Air District. Do they have a
- valid permit to construct?
- 25 HEARING OFFICER CELLI: You know

1 something, the Air District isn't a party to this

- 2 right now. It was nice to have some comment, they
- 3 shed some light on some of the issues.
- But what we need from you is for you to
- 5 get with Ms. Behles, all of the complainants to
- 6 get with Ms. Behles. Organize your arguments and
- 7 your evidence, submit your briefs, and the
- 8 Committee will be able to hopefully come to a good
- 9 decision based on what everybody gives us.
- 10 PRESIDING MEMBER BYRON: We will come to
- 11 a good decision.
- 12 (Laughter.)
- 13 HEARING OFFICER CELLI: That's right.
- So with that I am going to give it to Commissioner
- 15 Byron to adjourn.
- 16 PRESIDING MEMBER BYRON: Mr. Crockett,
- thank you for being on the phone and for the
- information you provided. I hope that we haven't
- 19 scared you away from future Commission hearings
- and workshops.
- 21 I would like to thank all the parties
- for being here today and for the information you
- have provided.
- Mr. Celli, thank you for your efforts to
- 25 try and resolve this issue today in an evidentiary

1	hearing. Clearly that was a lot of work and we
2	appreciate everyone's flexibility in trying to
3	resolve as many issues as we could.
4	We are very interested in moving forward
5	with the complainants' action here and I think the
6	schedule that we have got is pretty aggressive.
7	I'd ask you to all please adhere to that schedule
8	and Chairman Douglas and I will be able to make
9	our decision as a committee here.
10	So with that, please go have lunch, we
11	are adjourned.
12	HEARING OFFICER CELLI: Thank you.
13	(Whereupon, at 2:35 p.m., the
14	Evidentiary Hearing was adjourned.)
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CERTIFICATE OF REPORTER

I, DEBORAH BAKER, an Electronic

Reporter, do hereby certify that I am a

disinterested person herein; that I recorded the

foregoing California Energy Commission Evidentiary

Hearing; that it was thereafter transcribed into

typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said hearing, nor in any way interested in the outcome of said hearing.

IN WITNESS WHEREOF, I have hereunto set my hand this 19th day of August, 2009.

Alebral Z. Baker

DEBORAH BAKER

CERTIFICATE OF TRANSCRIBER

I certify that the foregoing is a correct transcript, to the best of my ability, from the electronic sound recording of the proceedings in the above-entitled matter.

JOHN COTA

<u>August 19, 2009</u>