

QUECHAN INDIAN TRIBE Ft. Yuma Indian Reservation

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DOCKET

09-AFC-8

DATE 02/16/10

RECD. 03/11/10

February 16, 2010

Mr. John Kalish, Field Manager Bureau of Land Management, Palm Springs Field Office 1201 Bird Center Drive Palm Springs, CA 92262

Re:

Section 106 Consultation Process: (a) First Solar Desert Sunlight; (b) Palen Solar; (c) Ford Dry Lake Solar; and (d) Blythe Solar Projects

Dear Mr. Kalish:

This letter addresses concerns that the Quechan Indian Tribe of the Fort Yuma Indian Reservation has with the ongoing evaluation of cultural resource impacts associated with the First Solar Desert Sunlight, Palen Solar, Ford Dry Lake Solar and Blythe Solar power projects. Specifically, the Tribe is concerned that the current regulatory approval schedule, which calls for a Record of Decision to be issued by September 2010, does not provide adequate time to conduct a thorough and complete Section 106 consultation under the National Historic Preservation Act (NHPA). BLM must ensure that it completes the Section 106 process, including identification of affected sites, consultation with affected entities and tribes, and development of an appropriate treatment plan, before it makes a final decision whether to grant approvals for each Project. It would be inappropriate to defer consultation or decisions regarding cultural resource protection and mitigation until after the final decision is made.

The Quechan people and their ancestors have inhabited the area surrounding the confluence of the Colorado and Gila Rivers for centuries. The Quechan Tribe's traditional lands extend well beyond the boundaries of the present day Fort Yuma Indian Reservation. Prior to creation of the Fort Yuma Indian Reservation, the Tribe and its members traditionally used lands far to the north and west of the Reservation. The cultural landscape of the Quechan consists of a myriad of natural and cultural features. Cultural features include mythology locales, sacred places, petroglyphs, settlement and battle site locations, trails, and other resource use areas, along with prehistoric and historic archaeological sites. Proposed developments such as these threaten the integrity of the cultural landscape. Careful consideration is required to identify and evaluate measures to avoid impacts to cultural resources.

It is our understanding that each of the aforementioned projects is seeking "fast track" approval in order to meet certain Project funding deadlines. However, BLM must not rush the Section 106 process simply to meet the applicants' timetable. Federal law requires BLM to conduct a thorough and deliberative review of the affected cultural resources, consult with interested parties and tribes, and prepare a meaningful plan to address potential impacts prior to making a final decision. The Tribe expects BLM to comply with that process in these proceedings even if it requires pushing the final record-of-decision beyond September 2010.

It is the Tribe's understanding that other BLM offices are developing Programmatic Agreements (PA) to address effects on cultural and historic resources for the fast track projects within their field offices. The Tribe does not believe that any of these projects meet the regulatory criteria contained in 36 C.F.R. § 800.14(b) for use of a PA. Other than the artificial fast-track timeline proposed by BLM and the Project applicants, there is no apparent reason why effects on cultural resources cannot be fully determined prior to BLM's decision whether to approve these projects.

The Tribe believes that the appropriate course of action is to thoroughly consult and evaluate how the undertaking, if approved, would impact cultural sites and then, based on that thorough review, make an informed decision on whether to approve the projects. The standard Section 106 process of consultation and determination/resolution of effects, prior to project approval, is required here. Even if the PA process is used, government-to-government consultation with the Tribe is still required.

The Quechan Tribe is not necessarily opposed to the projects, but the Tribe has significant concerns regarding impacts to cultural resources that must be addressed prior to any BLM decision whether to move forward with these Projects. BLM must meaningfully comply with the Section 106 and government-to-government consultation processes so that it has sufficient information to determine whether it is appropriate to permit construction of these projects in a culturally sensitive area. If BLM ultimately determines that the projects can go forward, despite the presence of significant cultural resources, BLM must work with the Tribe to develop a meaningful plan to avoid impacts to the cultural sites. It may not be possible to accomplish these tasks under the "fast track" schedule currently envisioned.

Thank you for your consideration. The Tribe looks forward to working with BLM as this process moves forward.

Sincerely,

Mike Jackson, Sr., President

cc: Ken Salazar, Secretary of the Interior

Nancy Brown, Advisory Council on Historic Preservation Mike Monasmith, California Energy Commission Project Manager Wayne Donaldson, California State Historic Preservation Officer

Dave Singleton, Native American Heritage Commission



BEFORE THE ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION OF THE STATE OF CALIFORNIA 1516 NINTH STREET, SACRAMENTO, CA 95814 1-800-822-6228 - WWW.ENERGY.CA.GOV

APPLICATION FOR CERTIFICATION FOR THE GENESIS SOLAR ENERGY PROJECT

Docket No. 09-AFC-8

PROOF OF SERVICE (Revised 2/22/10)

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DECLARATION OF SERVICE

I, <u>Maria Santourdjian</u>, declare that on <u>March 11, 2010</u>, I served and filed copies of the attached <u>Section 106 Consultation Process Letter</u>, dated <u>February 16, 2010</u>. The original document, filed with the Docket Unit, is accompanied by a copy of the most recent Proof of Service list, located on the web page for this project at: [http://www.energy.ca.gov/sitingcases/genesis_solar].

The documents have been sent to both the other parties in this proceeding (as shown on the Proof of Service list) and to the Commission's Docket Unit, in the following manner:

(Check all that Apply)

	FOR SERVICE TO ALL OTHER PARTIES:
X	sent electronically to all email addresses on the Proof of Service list;
X	by personal delivery or by depositing in the United States mail at <u>Sacramento, CA</u> with first-class postage thereon fully prepaid and addressed as provided on the Proof of Service list above to those addresses NOT marked "email preferred."
AND	
	FOR FILING WITH THE ENERGY COMMISSION:
X	sending an original paper copy and one electronic copy, mailed and emailed respectively, to the address below (<i>preferred method</i>);
<i>OR</i>	depositing in the mail an original and 12 paper copies, as follows:
	CALIFORNIA ENERGY COMMISSION Attn: Docket No. <u>09-AFC-8</u> 1516 Ninth Street, MS-4 Sacramento, CA 95814-5512 docket@energy.state.ca.us
I declare under penalty of perjury that the foregoing is true and correct.	

*indicates change

Originally Signed by
Maria Santourdjian