

DOCKET

09-AFC-6

DATE MAR 08 2010

RECD. MAR 09 2010

March 8, 2010

Alan Solomon
Project Manager
California Energy Commission
1516 Ninth Street
Sacramento, CA 95814

RE: **Blythe Solar Power Project, Docket No. 09-AFC-6**
Draft Biological Assessment – Blythe Solar Power Project
Technical Area: Biological Resources

Dear Mr. Solomon:

Attached please find the Draft Biological Assessment for the Blythe Solar Power Project. This document evaluates the potential effects of the Blythe Solar Power Project on species protected under the Federal Endangered Species Act.

If you have any questions on this submittal, please feel free to contact me directly.

Sincerely,



Alice Harron
Senior Director, Development

Draft Biological Assessment



BLYTHE SOLAR POWER PROJECT

Applicant:

Palo Verde Solar I, LLC
1625 Shattuck Avenue, Suite 270
Berkeley, California 94709

March 2010

BLYTHE SOLAR POWER PROJECT

DRAFT BIOLOGICAL ASSESSMENT

RIVERSIDE COUNTY, CALIFORNIA



Prepared for:

Palo Verde Solar I, LLC
1625 Shattuck Avenue
Berkeley, California 94709

Prepared by:

AECOM
1420 Kettner Boulevard, Suite 500
San Diego, California 92101
Phone: (619) 233-1454
Fax: (619) 233-0952
Contact: Erin Riley

March 2010

TABLE OF CONTENTS

<u>Section</u>	<u>Page</u>
1.0 INTRODUCTION	1
2.0 SPECIES CONSIDERED IN THIS DOCUMENT	1
3.0 CRITICAL HABITAT	2
4.0 CONSULTATION TO DATE	2
5.0 CURRENT MANAGEMENT DIRECTION	3
5.1 Desert Tortoise Recovery Plan	3
5.2 Northern and Eastern Colorado Desert Coordinated Management Plan	5
5.3 California Desert Conservation Area Plan	5
5.4 Desert Renewable Energy Conservation Plan	6
6.0 DESCRIPTION OF THE PROPOSED ACTION	6
6.1 Project Location	6
6.2 Project Description	7
6.3 Avoidance and Minimization Measures	11
7.0 ACTION AREA	29
7.1 General Description of the Action Area	30
7.2 Vegetation Communities and Land Cover in the Action Area	30
8.0 STATUS OF DESERT TORTOISE IN THE ACTION AREA	35
8.1 Species Background	35
8.2 Desert Tortoise Habitat and Occurrence in the Action Area	36
9.0 EFFECTS	40
9.1 Construction Effects	40
9.2 Operation and Maintenance Effects	43
10.0 CUMULATIVE EFFECTS	44
11.0 CONCLUSION AND DETERMINATION	45
12.0 REFERENCES CITED	47

ATTACHMENTS

- 1 Figures
- 2 U.S. Fish and Wildlife Service Correspondence Regarding Species to be Evaluated for
the Blythe Solar Power Project

LIST OF TABLES

<u>Table</u>	<u>Page</u>
1 Vegetation Communities and Cover Types (in Acres)	31

ATTACHMENT 1 - FIGURES

Figure

- 1 Regional Map
- 2 Proposed Project Elements and Action Area
- 3 Vegetation Communities within the Action Area
- 4 Recorded Occurrences of Federally Listed Species Near the Action Area
- 5 Desert Tortoise Surveys and Suitable Habitat within the Action Area

1.0 INTRODUCTION

This Biological Assessment (BA) evaluates the potential effects of the Blythe Solar Power Project (Project or BSPP) on species protected under the Federal Endangered Species Act (ESA). The Project is proposed on public lands managed by the Bureau of Land Management (BLM) in Riverside County, California. The Applicant, Palo Verde I, LLC, has submitted an application to BLM for a right-of-way (ROW) grant. The Project will be a 1,000-megawatt (MW) nominal solar thermal electricity-generating facility using parabolic trough technology. The Project includes installation of four solar power units within an approximately 9,405-acre BLM ROW near the town of Blythe, California (Figure 1; see Attachment 1 for all figures). The Project also proposes associated office and maintenance buildings, a parking lot, a laydown area, drainage channels, a bioremediation area, water treatment and storage facilities, septic systems and leach fields, a transmission line to a substation that will be constructed, owned and operated by Southern California Edison (SCE), and onsite access roads.

The purpose of this BA is to review the BSPP in sufficient detail to determine the extent to which implementation of the Project may affect any federally listed threatened or endangered species or designated critical habitats under the jurisdiction of the U.S. Fish and Wildlife Service (USFWS), listed below. This BA is prepared in accordance with legal requirements set forth under Section 7(a)(2) of the Federal ESA (16 U.S. Code [USC] 1536[c]).

2.0 SPECIES CONSIDERED IN THIS DOCUMENT

This document evaluates threatened, endangered, proposed threatened, proposed endangered, or candidate species, as well as any designated or proposed critical habitat, under the jurisdiction of USFWS that have potential to be affected by the proposed action (see Section 6.0, Description of the Proposed Action). A list of species for consideration was compiled based on a letter received on March 19, 2009, from USFWS identifying listed species or critical habitats to be considered in the evaluation of the BSPP (Attachment 2) and a database search of the California Natural Diversity Database (CNDDDB) maintained by the California Department of Fish and Game (CDFG) within a 10-mile radius of the BSPP site (CDFG 2009).

The species considered in this document is:

- Desert tortoise (DT) (*Gopherus agassizii*), Threatened

Other species considered for evaluation in this BA include the endangered Coachella Valley milkvetch (*Astragalus lentiginosus* var. *coachellae*), known to occur in the region of the BSPP

site. However, the Project does not have the potential to affect this species or its supporting habitat. The nearest known occurrence of the Coachella Valley milkvetch is approximately 31 miles to the northwest of the Project action area (refer to Section 7.0, Action Area, for a definition) (CDFG 2009). While suitable habitat for the Coachella Valley milkvetch occurs within the action area, no individuals were observed during reconnaissance-level habitat assessments of the entire action area or during focused botanical surveys of suitable habitat conducted between February 11 and April 21, 2009 and on October 7, 2009 (EDAW AECOM 2009a, AECOM 2009a). Additionally, observations by Project botanists at a nearby CNDDDB reference population near the Coachella Valley on April 17, 2009, confirmed that this species was flowering during the time period that surveys were conducted in the action area. Hence, this species would have been detected during surveys, if present within the action area. Therefore, it was concluded that the Coachella Valley milkvetch does not occur in the action area. Therefore, no federally listed species under the jurisdiction of USFWS, other than DT, are considered in this BA because none are anticipated to occur on or adjacent to the action area.

3.0 CRITICAL HABITAT

The action area addressed within this BA does not occur within critical habitat for the Mojave population of the DT or any other species. The closest designated DT critical habitat (Chuckwalla critical habitat unit) occurs approximately 2 miles southwest of the action area.

4.0 CONSULTATION TO DATE

Listed below, in chronological order from the most recent, are the consultations held to date with USFWS, CDFG, BLM, and/or the U.S. Army Corps of Engineers (USACE) for the BSPP.

- **February 11, 2009:** Conference call with CDFG, USFWS, BLM, and Project representatives to discuss the Project, the proposed biological survey program, potential effects, and mitigation options for the Blythe Solar Power Project site.
- **February 20, 2009:** The proposed biological survey program was revised based on the February 11, 2009, conference call and was submitted to Julie Vance of CDFG via email by Bill Graham of AECOM, on behalf of the Project Applicant, for final review and concurrence by agency (USFWS, BLM, and CDFG) staff.
- **March 2, 2009:** Bill Graham of AECOM, on behalf of the Project Applicant, sent a letter to agency staff (USFWS, BLM, and CDFG) requesting a list of listed or proposed species,

designated or proposed critical habitats, and other sensitive species to be considered in the evaluation of the proposed Solar Millennium solar sites, including the BSPP.

- **March 10, 2009:** Bill Graham of AECOM, representing the Project Applicant, received a joint agency (USFWS, BLM, and CDFG) response to the February 20th request for agency review and concurrence regarding the proposed biological survey program via email from Kimberly Nicol of CDFG. The response indicated that surveys for DT shall conform to 1992 USFWS protocol, excluding the zone of influence (ZOI) transects, and including California Energy Commission (CEC) required survey buffers (1 mile from non-linear Project elements, and 1,000 feet from linear Project features) and adult tortoise density estimate calculations according to the revised USFWS DT protocol (USFWS 2009).
- **March 19, 2009:** A letter sent from Karen Goebel of USFWS was received by Cecilia Meyer Lovell of AECOM (representing the Applicant) in response to the March 2, 2009, species request letter. This letter indicated that DT may occur on or in the vicinity of the BSPP site, and that federally designated critical habitat for DT (Chuckwalla unit) occurs south of the BSPP site.
- **November 3, 2009:** BSPP site visit with CDFG, BLM, CEC, and Project representatives to verify the jurisdictional delineation (JD) data on the Project site prior to submitting the Streambed Alteration Agreement (SAA) application to CDFG and CEC, and to share details and answer questions on the design of rerouted ephemeral desert washes on the site design. Additionally, the potential need was discussed for separate processes to occur regarding 2081 incidental take permit and Section 7 consultation for the BSPP.

5.0 CURRENT MANAGEMENT DIRECTION

In addition to the Federal ESA, the following management direction applies to the evaluation of the Project. This section describes BLM policies, plans, and programs regarding management of DT in the Northern and Eastern Colorado Desert Coordinated Management Plan area (NECO), where the Project is proposed.

5.1 Desert Tortoise Recovery Plan

The Mojave population of the DT, including all tortoises occurring north and west of the Colorado River in Arizona, Utah, Nevada, and California, was listed as federally threatened in 1990. A recovery plan was subsequently developed in 1994 that identified proposed Desert Wildlife Management Areas (DWMA) (USFWS 1994a). Critical habitat was also designated in

1994 for the entire Mojave population (USFWS 1994b). A revised recovery plan was drafted in 2008 to reevaluate the status of the population and threats to the population, to identify measures to reduce uncertainties about species threats and management, and to improve recovery potential (USFWS 2008). Elements of critical importance identified for DT recovery and persistence include adult survivorship, maintenance of genetic and ecological variability within and among populations, and the long-term persistence of extensive, unfragmented habitat. The Draft Revised Recovery Plan (Recovery Plan) identifies an approach to recovery that is based on the following six strategic elements:

- Develop, support, and build partnerships to facilitate recovery.
- Protect existing populations and habitat, instituting habitat restoration where necessary.
- Augment depleted populations in a strategic manner.
- Monitor progress toward recovery.
- Conduct applied research and modeling in support of recovery efforts within a strategic framework.
- Implement a formal adaptive management program.

The Draft Revised Recovery Plan (USFWS 2008) also provides a list of habitat enhancement and management activities that would support recovery of DT, including the following actions:

- Protect intact DT habitat.
- Restore DT habitat.
- Secure lands/habitat for conservation.
- Connect functional habitat.
- Reduce excessive predation.
- Contribute to the DT head-starting program or translocation programs.
- Monitor DT distribution in each recovery unit.
- Track changes in quantity and quality of DT habitat.
- Determine factors that influence the distribution of DT.
- Conduct research on the restoration of DT habitat.
- Conduct research on DT diseases and their effects on populations.

5.2 Northern and Eastern Colorado Desert Coordinated Management Plan

The Federal Land Policy and Management Act (FLPMA) of 1976 requires BLM to develop land use plans also known as Resource Management Plans to guide BLM's management of public land. BLM is required to determine conformity of the Project's developments with the California Desert Conservation Area (CDCA), including NECO (BLM 2002). NECO is a landscape-scale, multi-agency planning effort that protects and conserves natural resources while simultaneously balancing human uses of the California portion of the Sonoran Desert ecosystem. This plan was prepared under the regulations implementing the FLPMA of 1976. NECO provides reserve management for DT, integrated ecosystem management for special-status species and natural communities for all Federal lands, and regional standards and guidelines for public land health for BLM lands.

The action area occurs within the Multi-species Wildlife Habitat Management Area (WHMA), as designated by NECO, but not within a DT DWMA (Figure 2). The objective of the Multi-species WHMA is to protect habitats assumed to be suitable for many species and therefore preserve biodiversity. The Multi-species WHMA is complementary to existing restricted areas within the NECO planning area and DWMA, which also cover other special-status species and habitats (e.g., DT and bighorn sheep [*Ovis canadensis*]). No restrictions are designated in the WHMA other than closure of some routes of travel. Management emphasis is placed on active management, specific species and habitats mitigation, and restoration that addresses impacts from authorized allowable uses.

5.3 California Desert Conservation Area Plan

Per Title 43 Code of Federal Regulations (CFR) Section 1610.5-3, BLM must manage the land within its jurisdiction in compliance with a Resource Management Plan. The entire action area (including the transmission line route) will be located on lands under BLM jurisdiction and managed pursuant to the CDCA Plan (BLM 1980, as amended in 1999), excluding a 160-acre privately owned parcel in two locations within the action area. The CDCA Plan serves as a guide for the management of all BLM-administered lands in three desert areas: the Mojave, the Sonoran, and a small portion of the Great Basin. The CDCA Plan covers approximately 25 million acres, of which 12 million are public lands. The primary goal of the CDCA Plan is to provide overall maintenance of the land while planning for multiple uses and balancing the needs of people with the protection of the natural environment. The NECO is an amendment to the CDCA Plan, identifying specific management direction on BLM lands within the northern and eastern Colorado Desert.

5.4 Desert Renewable Energy Conservation Plan

The State of California Governor's office recently signed a Memorandum of Understanding (MOU) with the U.S. Department of Interior to cooperatively develop long-term renewable energy plans and to streamline eligible projects through State and Federal permitting processes. The MOU establishes the Desert Renewable Energy Conservation Plan (DRECP) process, which is a science-based process for reviewing, approving, and permitting renewable energy applications in California. Once the plan is complete (anticipated in late 2010), it will present a regional road map that will provide a greater level of certainty for renewable energy developers on how and where to site their projects. The DRECP will also create a government-organized habitat mitigation program that consolidates habitat purchases for compensatory mitigation. Depending on when the DRECP mitigation program, or any interim mitigation strategy developed by CDFG becomes established, the BSPP Applicant may be eligible to participate in this program.

6.0 DESCRIPTION OF THE PROPOSED ACTION

Palo Verde Solar I, LLC (the Applicant) is proposing to construct the BSPP, a nominal 1,000-MW commercial solar thermal electric-power-generating project using parabolic trough technology.

6.1 Project Location

The BSPP is located approximately 8 miles west of Blythe and to the north of the Interstate 10 (I-10) corridor in Riverside County, California (Figure 1). The BSPP is proposed on a contiguous area within a 9,405-acre ROW owned by the Federal government and administered by BLM, with the exception of a 160-acre private parcel. Use of the Federal land would involve issuance of a ROW grant to the Applicant by BLM. The proposed BSPP site is currently undeveloped open space. The BSPP would occur within the following parcels:

- 818160012
- 818150003
- 818150005
- 818180015
- 818180012
- 818160004
- 818210006
- 821020008
- 818180003
- 818242027
- 821050001
- 818180009
- 818180008
- 821050011

-
- 821050010
 - 818150006
 - 818160006
 - 818180018
 - 818241019
 - 818170001
 - 818160002
 - 818242026
 - 818180021
 - 818180013
 - 879090031
 - 821020021
 - 818210001
 - 818180010
 - 818210014
 - 818210005
 - 818160011
 - 818210007
 - 818241021
 - 818150002
 - 818160014
 - 818160007
 - 818180014
 - 879080020
 - 818160009
 - 818180011
 - 818210002
 - 818160008
 - 818160010
 - 818160013
 - 818180020
 - 821020011
 - 879080025
 - 879080021
 - 818160003
 - 818160005
 - 818242025
 - 879090032

6.2 **Project Description**

The proposed action includes installation of four commercial solar thermal electric-power-generating stations, each composed of a main solar field (i.e., unit) and a main power-generating facility (power block), and shared support facilities including associated office and maintenance buildings, a parking lot, a laydown area, drainage channels, a bioremediation area consisting of two units, water treatment and storage facilities, septic systems and leach fields, a transmission line, and onsite access roads (Figure 2).

The Project would use solar parabolic trough technology to generate electricity. With this technology, arrays of parabolic mirrors collect heat energy from the sun and refocus the radiation on a receiver tube located at the focal point of the parabola. A heat transfer fluid (HTF) is heated to high temperature (approximately 750 degrees Fahrenheit [°F]) as it circulates through the receiver tubes. The heated HTF is then piped through a series of heat exchangers where it releases its stored heat to generate high-pressure steam. The steam is then fed to a traditional steam turbine generator where electricity is produced.

The Project would have a nominal output of 1,000-MW. All four power units would share a main office building, a main maintenance facility and laydown area, a 200-vehicle parking lot, onsite

access roads, and two land treatment units (LTU) for bioremediation or land farming HTF-contaminated soil. Unit 1 and Unit 2 would share water treatment systems and water storage tanks for dust control, and Unit 3 and Unit 4 would share an identical set of water treatment and storage facilities. A central internal switchyard to serve all four power units would be located just outside the southwest boundary of the solar field of Unit 4.

Each power unit would have its own solar field, composed of piping loops arranged in parallel groups, and its own power block, centrally located within the solar field. Each power block would have its own HTF pumping and freeze protection system; solar steam generator; steam turbine generator; an air-cooled condenser (ACC) for cooling; transmission lines and related electrical system; and auxiliary equipment (e.g., water treatment system, emergency generators). The Project would require a new transmission line (see below for a description of the proposed transmission line).

Access to the BSPP site would be on a new road heading north from the frontage road along I-10. Only a small portion of the overall Project disturbance area (i.e., areas of anticipated ground disturbance associated with the Project) would be paved: primarily, the onsite access road, the service roads to the power blocks, and 6 acres of each of the 18-acre power blocks. The solar fields would remain unpaved and without a gravel surface in order to prevent mirror damage. The Project solar fields and support facilities perimeter would be secured with chain link metal-fabric security fencing and controlled access gates.

The existing topographic conditions of the proposed BSPP facility show an average slope of approximately 1.25 percent toward the east on the west side of the action area and approximately 0.50 percent toward the southeast on the east side of the action area. The general storm water flow pattern is from the higher elevations in the McCoy Mountains, located approximately 3 miles west of the action area, to the lower elevations in McCoy Wash, located east of the action area. Runoff from the mountains discharges into shallow moderately defined channels at the base of the mountains and passes through the action area in a southeasterly direction and is intercepted off site by irrigation canals before reaching McCoy Wash. The development of the site would include intercepting the storm flows at the BSPP boundaries; channelizing and rerouting the flows into five channels along the north, southeast, south, west, and through the central portion of the site; and then returning the flows to their sheet flow regime in the east and southeast portions of the action area (Figure 2). These channels would intercept flows prior to their entry to the site and convey them in re-aligned channels to approximately the same locations where they exit the site under existing conditions. Outlets for each channel would end in diffusers. All of the rerouted drainage channels would be located outside of the facility's perimeter (i.e., chain link) security fence. The drainage channels traversing the solar units would

be located between and outside of the security fence associated with the solar units, with the inlets and outlets to the drainage channels remaining unfenced. The channels would be constructed with native material, and scour protection (i.e., rip rap) would be added to the channel sides and bottoms in stress areas such as curves and slope transitions. No scour protection is proposed for the channel bottom in the straight sections of the channels. This is to allow the low flows to meander across the bottom, replicating as nearly as possible the flow regimes under current conditions. Channels would also collect onsite storm water flows and direct them off site to the east and southeast. Maintenance of native vegetation on the channel banks would occur to reduce the hydraulic roughness and improve flood conveyance capacity, and also to maintain adequate cover to protect stream banks from erosion. Vegetation cover would be maintained at less than 15 inches in height in rerouted channels. Channels would be designed to meet Riverside County requirements, as well as biological considerations such as wildlife movement, where feasible.

The Project also includes an electrical transmission system. The Project's gen-tie transmission line route (which terminates at the substation site) is approximately 7 miles long and extends south from the Project disturbance area, which was identified in the Project's Application for Certification (AFC) document (AECOM 2009b), to a point south of I-10, and then turns west to an associated substation site (Figure 2). SCE will be constructing a new substation (33.3 acres) as part of the strengthening and upgrading of its transmission network to support integration of renewable projects. The substation is planned in the area immediately west of the southern end of the BSPP transmission line (Figure 2). Final placement and development of the 33.3-acre substation would be the responsibility of the utility (SCE); however, in order to provide full disclosure, it is included in this BA. Features associated with the 7-mile transmission line and a substation that would be affected by construction activities include crossing structures, pole pads, crane pads, pull sites, splice sites, spur roads, and an access road.

Thermal power plants require cooling, which historically has involved large quantities of cooling water. The BSPP would use ACCs in a process commonly referred to as "dry cooling," which would dramatically reduce the amount of water needed by the facility. Water would be used for solar mirror washing, feedwater makeup, ancillary equipment heat rejection, dust suppression, firewater supply, and onsite domestic use. Total consumption for the facility is estimated at approximately 600 acre-feet per year (AFY), supplied by onsite groundwater wells. Sanitary wastewater would be collected for treatment in septic tanks and disposed of via leach fields.

To facilitate dust and contaminant removal, treated water would be used to spray clean the solar mirrors on a periodic basis, determined by a reflectivity monitoring program. This operation

would generally be done at night and would involve a water truck spraying treated water on the mirrors in a drive-by fashion. Solar mirror washing would use approximately 260 AFY of water. Rinsate from the washing operation would be expected to evaporate on the mirror surface with no appreciable runoff.

The Project's lighting system would provide operations and maintenance personnel with illumination in normal and emergency conditions. The Project's lighting system would provide the minimum illumination required to ensure safety and security objectives, and lighting would be located and oriented to minimize illumination in areas not pertinent to safety and security. Where practicable, lights would be shielded and down-directed in order to illuminate only the needed area. Lights used for a particular operation would be extinguished once that operation has been completed, providing they are not required for ongoing safety or security purposes.

Construction activities would be limited to daytime hours, thereby minimizing nighttime noise disturbance. Similarly, the plant's electric-generating facilities would operate during daylight hours, and nighttime noise from operations would be minimal. Noise from the gas-fired auxiliary boiler would typically only occur during the 2 hours at dawn when the boiler is in operation. Construction and operational noise emissions would comply with applicable laws, ordinances, and regulations (LORS) thresholds for sensitive wildlife receptors.

Project construction is scheduled to begin in late 2010 on the first unit and continue for a total of 69 months. Project construction would require an average of about 600 employees, peaking at approximately 1,000 workers in month 16 of construction. Commercial operation of the first completed Unit 1 would begin in mid 2013, with subsequent units coming online in 6- to 12-month intervals. The projected operating lifespan of the Project is 30 years. A draft Conceptual Decommissioning Plan (AECOM 2010a) was developed to describe how the Project and its component structures would be properly removed, if necessary, at the end of the Project's useful lifespan, and the Project site reclaimed in accordance with the requirements of BLM, the land owner. BLM currently is developing reclamation requirements for utility-scale solar projects. The Conceptual Decommissioning Plan provides an initial approach to reclamation that will be modified to ensure compliance with those reclamation requirements once BLM adopts them. In addition, the Conceptual Decommissioning Plan describes how financial resources will be available to undertake proper decommissioning of the Project.

6.3 Avoidance and Minimization Measures

This section describes avoidance and minimization (i.e., biological resource protection) measures applicable to this BA that would be implemented as part of the BSPP. Implementation of these measures is expected to reduce potential adverse effects of the BSPP to DT. The BSPP's AFC (AECOM 2009b) submitted to CEC includes 60 biological resource protection measures; 44 of these address potential effects to DT and are applicable to this BA. Consistent with the requirements of CEC, the Applicant is required to implement mitigation measures as Conditions of Certification. (Note: The CEC licensing process is legally a California Environmental Quality Act-equivalent process.) One of the expected Biological Resources Conditions of Certification requires that a Biological Resources Mitigation Implementation and Monitoring Plan (BRMIMP) be submitted for review and approval by CEC. The BRMIMP would comprehensively describe avoidance and minimization measures and provide a matrix to document their implementation and monitor their effectiveness.

Biological resource protection measures from the Blythe AFC document (AECOM 2009b) are provided in their entirety in the AFC document (AECOM 2009b). Because many of the measures are applicable to this BA, they are presented below in their entirety, except where revisions are necessary to address specific effects of the BSPP to DT. Revisions were made to three AFC measures (BIO-21, BIO-22, and BIO-37). Two measures have been added (BIO-61 and BIO-62) to address potential common raven effects during Project construction and to address the monitoring and maintenance of DT-proof fencing during Project operation. The numbering and general organization of avoidance and minimization measures shown below follows those presented in the BSPP AFC document (AECOM 2009b) for ease of cross-referencing. In a few cases, the ordering of measures has been rearranged relative to the AFC to improve overall organization of topics addressed; however, the AFC numbering has been retained. A definition of terms and acronyms associated with measures reproduced from the AFC document are presented below:

- BRSA: Biological Resources Survey Area: This area is equivalent to the Project action area (as described above in Section 7.0, Action Area).
- Project disturbance area: The area of anticipated ground disturbance associated with implementation of the Project.
- BO: Biological Opinion.
- ITP: Incidental Take Permit.

-
- WBO: western burrowing owl (*Athene cunicularia hypugaea*).
 - Facility footprint: The area within the facilities' perimeter fence line, including solar fields, office and maintenance buildings, laydown area, bioremediation area, and leach fields.

6.3.1 General Avoidance and Minimization Measures During Construction

The following is a list of general impact avoidance and minimization measures from the AFC that are applicable to Project construction activities and the DT. These measures are standard practices designed to prevent environmental degradation, and the Project Applicant shall be responsible for implementation of these measures to avoid and minimize effects to the greatest extent feasible. Those measures include the following:

- BIO-1 The Project proponent shall identify a Designated Biologist(s) approved by BLM, USFWS, and CDFG. The construction contractor(s)/crew(s) shall be informed about the biological constraints of the Project. All construction personnel who work in the BRSA shall attend a contractor education program, developed and presented by a Designated Biologist prior to the commencement of construction activity. The construction crews and contractor(s) shall be responsible for unauthorized effects from construction activities to sensitive biological resources that are outside of the areas defined as subject to effects by CEC and other agencies who issue approvals for the Project.
- BIO-2 The Designated Biologist shall be responsible for overseeing monitoring and compliance with protective measures for the biological resources. A Section 10(a)(1)(A) permit shall be required for the monitoring or handling of federally listed species. The Designated Biologist shall maintain communications with the appropriate personnel (project manager, resident engineer) to ensure that issues relating to biological resources are appropriately and lawfully managed. The Designated Biologist shall also be present to verify compliance with all conservation measures. The Designated Biologist shall submit reports that document compliance with these measures to BLM, USFWS, and CDFG upon request or, at a minimum, included in the end-of-the-year report. In addition, the Designated Biologist shall perform the following duties:
- a. The Designated Biologist shall conduct pre-construction surveys for listed species within 30 days prior to commencement of construction activities in the Project disturbance area.

-
- b. The Designated Biologist shall be on site during all vegetation clearing and grubbing, and weekly during Project construction in upland and riparian habitat to be impacted.
 - c. A Storm Water Pollution Prevention Plan (SWPPP) and a Drainage, Erosion, and Sedimentation Control Plan (DESCP) shall be prepared to comply with Regional Water Quality Control Board (RWQCB) and CEC requirements; a preliminary DESCP (equivalent to a SWPPP but covering both construction and operation phases) is provided as Appendix L to the AFC. The DESCP and SWPPP identify the design features and Best Management Practices (BMPs) that will be used to effectively manage drainage-related issues (e.g., erosion and sedimentation) during construction. Erosion-control measures shall be regularly checked by inspectors, the Designated Biologist, and/or resident engineer. Specific BMP plans shall be reviewed by a Designated Biologist and modified, if necessary, prior to implementation. Fencing and erosion-control measures of all Project areas shall be inspected a minimum of once per week.
 - d. Each employee shall participate in a training/awareness program that shall be presented by the Designated Biologist prior to working on the BSPP.
 - e. Proper implementation of protective measures developed in coordination with USFWS to avoid all effects to all encountered sensitive species and nesting birds shall be verified.
 - f. The resident engineer shall be immediately notified to halt work, if necessary, and coordinate with USFWS and CDFG to ensure the proper implementation of species and habitat protection measures. The Designated Biologist shall report any breach of the conservation measures within 24 hours of its occurrence.

BIO-3 The anticipated impact zones, including staging areas, equipment access, and disposal or temporary placement of spoils, shall be delineated with stakes and flagging prior to construction to avoid natural resources where possible. No construction-related activities shall occur outside of the designated impact area (i.e., Project disturbance area).

-
- BIO-4 The Project proponent shall ensure that all construction materials, staging, storage, dispensing, fueling, and maintenance activities are located in upland areas outside of sensitive habitat, and that adequate measures are taken to prevent any potential runoff from entering waters of the U.S. Staging areas shall be located within permanent impact areas or previously disturbed sites within the Project footprint.
- BIO-5 New and existing roads that are planned for either construction or widening shall not extend beyond the Project disturbance area. All vehicles passing or turning around shall do so within the Project disturbance area. Where new access is required outside of existing roads or the construction zone, the route shall be clearly marked (i.e., flagged and/or staked) prior to the onset of construction.
- BIO-6 The solar units shall be graded generally following the existing contours of the site in order to minimize the amount of ground disturbance.
- BIO-7 Spoils shall be stockpiled in disturbed areas presently lacking native vegetation. Stockpile areas shall be marked to define the limits where stockpiling can occur.
- BIO-8 Spoils, trash, or any debris shall be removed off site to an approved disposal facility. A trash abatement program shall be established. Trash and food items shall be contained in closed containers and removed daily to reduce the attractiveness to opportunistic predators such as common ravens, coyotes, and feral dogs that may prey on sensitive species.
- BIO-9 Workers shall be prohibited from bringing pets and firearms to the site.
- BIO-10 If construction activities occur at night, all Project lighting (e.g., staging areas, equipment storage sites, roadway) shall be directed onto the roadway or construction site and away from sensitive habitat. Light glare shields shall also be used to reduce the extent of illumination into adjoining areas.
- BIO-11 BMPs shall be employed to prevent loss of habitat due to erosion caused by Project-related effects (i.e., grading or clearing for new roads). The Project inspector shall periodically monitor the work area to ensure that construction-related activities do not generate erosion or excessive amounts of fugitive dust. All detected erosion shall be remedied within 2 days of discovery.

-
- BIO-12 Fueling of equipment shall take place within existing paved roads and not within 300 feet of or adjacent to drainages or native desert habitats. Contractor equipment shall be checked for leaks prior to operation and repaired as necessary.
- BIO-13 Wildfires shall be prevented to the greatest extent possible by exercising care when driving and by not parking vehicles where catalytic converters could ignite dry vegetation. In times of high fire hazard (e.g., high wind or drought conditions), trucks may need to carry water and shovels or fire extinguishers in the field, and high-fire-risk installations (e.g., electric lines) may need to be delayed. The use of shields, protective mats, or other fire-prevention equipment shall be used during grinding and welding to prevent or minimize the potential for fire. No smoking or disposal of cigarette butts shall take place within vegetated areas.
- BIO-14 The introduction of exotic plant species shall be avoided and controlled wherever possible, and may be achieved through physical or chemical removal and prevention. Preventing exotic plants from entering the site via vehicular sources shall include measures such as implementing Trackclean or other method of vehicle cleaning for vehicles coming and going from the site. Earth-moving equipment shall be cleaned prior to transport to the Project site. Weed-free rice straw or other certified weed-free straw shall be used for erosion control. Weed populations introduced onto the site during construction shall be eliminated by chemical and/or mechanical means approved by CEC, BLM, CDFG, USFWS, and California Invasive Plant Council (Cal-IPC). These measures collectively form the Weed Management Plan for the BSPP.
- BIO-15 In addition to the avoidance and minimization measures outlined in this chapter, the Project proponent shall implement measures stipulated in the permits and approvals issued by CEC, BLM, USFWS, and CDFG as a condition of Project certification, including CEC Certification, Final Environmental Impact Statement, USFWS BO, and CDFG 2081 ITP.
- BIO-61 Project design features (PDFs) shall be employed as detailed in the Common Raven Monitoring, Management, and Control Plan (AECOM 2010b) to prevent raven occurrence on site. PDFs shall include, but are not limited to, the following:
- a. potential use of perch-deterrent devices and locations of their installation,

-
- b. measures that might reduce raven presence and nesting activities (e.g., removing food items, garbage, no standing water on site, removal of unoccupied raven nests), and
 - c. adaptive management measures (e.g., hazing, lethal removal) if raven monitoring suggests current PDFs are ineffective.

6.3.2 Resource-Specific Avoidance, Minimization, and Mitigation Measures

Resource-specific avoidance and minimization measures from the AFC that are applicable to Project construction, including those specific to DT, are presented below.

6.3.2.1 Special-Status Wildlife

BIO-20 Mitigation requirements for the Project's permanent effects to habitats occupied, or presumed occupied, by special-status wildlife species (e.g., DT and WBO) shall be mitigated at a ratio or other appropriate mitigation to be determined by the wildlife agencies (USFWS and CDFG). Mitigation for permanent effects to these species is generally provided by acquiring and conserving in-kind habitat of equal value to the habitat impacted, or contributing funds to a third-party or through an in-lieu fee program toward the acquisition, restoration or preservation of in-kind habitat. Mitigation lands in the Colorado Desert recovery unit shall be prioritized to provide protection for displaced wildlife and to maintain land connectivity in the area. It is expected that mitigation required for all other special-status species shall be coincident with mitigation for DT.

6.3.2.2 Desert Tortoise

BIO-25 USFWS assigns a single designation for biologists who are approved to handle tortoises (http://www.fws.gov/ventura/speciesinfo/protocols_guidelines/): "Authorized Biologist" (AB). Such biologists have demonstrated to USFWS that they possess sufficient DT knowledge and experience to handle and move tortoises appropriately. The AB shall oversee compliance with the protection measures for DT and other species. The AB shall be on site during fencing activities. The AB shall have the right to halt all activities that are in violation of the DT protection measures. Work shall proceed only after hazards to DT are removed and the species is no longer at risk, or the individual has been moved from harm's way by the AB. The AB shall have in his/her possession a copy of all the compliance measures while work is being

conducted on site. The AB is permitted to then approve monitors to conduct specific activities based on the monitor's demonstrated skills, knowledge, and qualifications. CDFG must also approve the AB, including individual approvals for monitors approved by the AB.

- BIO-26 The proponent shall submit the names and statement of qualifications of all proposed ABs to CEC, BLM, USFWS, and CDFG for review and approval at least 30 days prior to initiation of any DT handling, clearance, and preactivity surveys. Project activities shall not begin until the AB is approved by the aforementioned agencies. Only ABs shall be allowed to handle and relocate DT when necessary. Biological monitors shall ensure compliance with the protection measures but shall not be allowed to survey for or handle DT. Workers shall notify the AB of all DT observations.
- BIO-27 The AB shall be responsible for awareness trainings, surveys, compliance monitoring, and reporting related to DT.
- BIO-21 Prior to the onset of construction, the boundary of the facility footprint would be permanently fenced with an 8-foot-high chain link fence for security purposes. Permanent DT-proof fencing shall either be attached to the base of the security fence or installed immediately outside the security fence. To ensure that no DTs enter the rerouted channels traversing the site (the inlets and outlets to the central channels would not be fenced off as a result of the installed chain link security fence), a permanent DT-proof fence, or similar structure sufficient to exclude DTs, shall be installed across the inflow and outflow points of the central channel, perpendicular to the direction of water flow. Temporary DT-proof fencing shall be installed prior to clearance surveys around the initial construction startup/primary staging areas, in portions of linear utilities, and in any other areas outside permanent DT-proof fencing where ground disturbance will occur within the Project disturbance area. Temporary DT-proof fencing shall follow guidelines for permanent fencing and supporting stakes shall be sufficiently spaced to maintain fence integrity. The fencing type shall be 1-by 2-inch vertical mesh galvanized fence material, extending at least 2 feet above the ground and buried at least 1 foot. Where burial is impossible, the mesh shall be bent at a right angle toward the outside of the fence and covered with dirt, rocks, or gravel to prevent DT from digging under the fence. DT-proof gates shall be established at all Project site entry points. All fence construction shall be monitored by the AB to verify that no DTs are harmed. Following installation, the fencing shall be inspected

monthly and during all major rainfall events, or more often, as necessary. Damage to the fencing shall be repaired immediately.

- BIO-22 A clearance for any DTs shall be conducted throughout the Project disturbance area. A minimum of two clearance passes shall be completed after DT-proof fencing is installed. Clearance surveys shall be conducted during periods that USFWS and CDFG approve. It is anticipated that no or very few DT will be found. Excavation of all potential DT burrows encountered shall occur as a part of clearance surveys. Any DT found shall be moved by an AB to a location outside of DT-proof fencing using the approach and techniques described in the DT Clearance and Relocation/Translocation Plan (AECOM 2010c) and that are approved by agency representatives. DT shall be moved out of harm's way the minimum distance possible within appropriate habitat to ensure its safety from death, injury, or collection, or to a specified translocation site approved by agency representatives. The DT Clearance and Relocation/Translocation plan includes an analysis to determine whether relocation or translocation is an appropriate action; the identification and prioritization of potentially suitable locations for translocation; DT handling and transport considerations (including temperature); animal health considerations; a description of translocation scheduling, site preparation, and management; and specification of monitoring and reporting activities for evaluating success of translocation. Once the site is deemed free of DTs after two consecutive clearance passes, then heavy equipment shall be allowed to enter the site to perform construction activities.
- BIO-23 DTs shall be monitored by an AB during construction activity to avoid direct effects to individuals, or DTs will be excluded from construction zones in accordance with an approved DT Clearance and Relocation/Translocation Plan (see BIO-22, above).
- BIO-24 Following site clearance, a report shall be prepared by the AB to document the clearance surveys, the capture and release locations of all DT found, individual DT data, and other relevant data. Information for each individual shall include, at minimum, the location and dates of observations; burrow data; animal gender, carapace length, mass, general conditions, and health; any apparent injuries and state of healing; and diagnostic markings (i.e., identification numbers). This report shall be submitted to agency representatives.

-
- BIO-29 Personnel shall use established roadways (paved or unpaved) in traveling to and from the survey area and also shall use existing tracks on site whenever possible. Cross-country vehicle and equipment use outside designated work areas shall be prohibited. To minimize the likelihood for vehicle strikes of DTs, a speed limit of 15 miles per hour shall be established for travel within the Project disturbance area outside areas cleared through DT clearance surveys (see BIO-22) and along off-highway access roads to the site.
- BIO-30 To the greatest extent feasible, parking and storage shall occur within DT exclusion fencing. Any time a vehicle or construction equipment is parked in unfenced DT habitat, the ground under the vehicle shall be inspected for the presence of DT before the vehicle is moved. If a DT is observed, it shall be left to move on its own. If it does not move within 15 minutes, the AB shall remove and relocate the DT to a safe location.
- BIO-31 All vehicles and equipment shall be in proper working condition to ensure that there is no potential for fugitive emissions of motor oil, antifreeze, hydraulic fluid, grease, or other hazardous materials. The AB shall be informed of any hazardous spills within 24 hours. Hazardous spills shall be immediately cleaned up and the contaminated soil shall be properly disposed of at a licensed facility.
- BIO-32 Intentional killing or collection of DT in the survey area and surrounding areas shall be prohibited. The AB shall be notified of any such occurrences immediately, and agency representatives shall be notified of any such occurrences within 24 hours.
- BIO-33 For emergency response situations, the AB shall notify agency representatives immediately. As a part of this response, the agency representatives may require additional measures to protect DT. During any responses related to human health, fire, hazardous waste, or repairs requiring off-road-vehicle and equipment use, agency representatives may also require measures to recover damaged habitat.
- BIO-34 Water shall be applied to the construction ROW, dirt roads, trenches, spoil piles, and other areas where ground disturbance has taken place to minimize dust emissions and topsoil erosion. During the DT active season, an AB shall patrol these areas to ensure water does not puddle for long periods of time and attract DTs, common ravens, and other wildlife to the site.

-
- BIO-35 Upon locating a dead or injured DT, the AB shall make initial notification to the agency representatives within 24 hours of its finding. The notification shall be made by telephone and in writing to the nearest USFWS Field Office. The report shall include the date and time of the finding or incident (if known), location of the carcass, a photograph, cause of death (if known), and other pertinent information. DTs fatally injured as a result of Project-related activities shall be submitted for necropsy as outlined in *Salvaging Injured, Recently Dead, Ill, and Dying Wild, Free-Roaming Desert Tortoises* (Berry 2003). DT with fewer major injuries shall be transported to a nearby qualified veterinarian for treatment at the expense of the proponent. If an injured DT recovers, the agency representatives shall be contacted for final disposition of the DT.
- BIO-36 During construction activities, monthly and final compliance reports shall be provided by the AB to USFWS, CDFG, and other applicable resource agencies documenting the effectiveness and practicality of the protection measures that are in place and making recommendations for modifying the measures to enhance species protection, as needed. The report shall also provide information on the overall biological-resources-related activities conducted, including the worker awareness training, clearance/preactivity surveys, monitoring activities, and any observed DTs, including injuries and fatalities.
- BIO-37 In addition to the measures discussed above, the Project Applicant shall compensate for effects to DT habitat in the Project disturbance area during construction activities. Direct permanent effects to 7,042.5 acres of suitable (moderate- and low-quality) DT habitat, including 3,733.3 acres of moderate-quality habitat, shall be mitigated at a ratio developed in consultation with the resource agencies. An additional 33.3 acres of low-quality DT habitat will be impacted; however, that acreage is associated with the substation at the terminus of the gen-tie transmission line and is considered the responsibility of the utility (SCE) for associated mitigation. Compensatory mitigation would be achieved through a combination of offsite land acquisition, funding of offsite habitat preservation or enhancement through management, and funding of programs that would promote the recovery of DT. A Preliminary Habitat Mitigation and Monitoring Plan (HMP) has been prepared for the BSPP (AECOM 2010d). The Preliminary HMP describes the proposed approach to compensatory mitigation planning and design, including proposed minimum compensation ratios and criteria for identifying mitigation lands; an implementation plan; monitoring, adaptive management, and contingency measures; and enhancement and long-term

management of mitigation lands. The compensatory mitigation approach will be further developed and refined in the Conceptual HMP to be provided once mitigation lands, and funding programs as appropriate, are selected. The following summarizes the Preliminary HMP's approach to compensatory mitigation of effects to DT.

The proposed total acreage of compensatory mitigation would be based on the following proposed overall ratios. These ratios are based on the quality of onsite habitats that would be affected by the Project and ratios that have been negotiated on similar projects.

- *Moderate-quality habitat.* For acres of moderate-quality habitat impacted (3,733.3 acres), mitigation would be at 1 acre compensation for each 1 acre impacted (i.e., 1:1 ratio).
- *Low-quality habitat.* For acres of low-quality habitat impacted (3,309.3 acres), mitigation would be at 0.5 acre compensation for each 1 acre impacted (i.e., 0.5:1 ratio).

Because opportunities for onsite compensatory mitigation are limited, one or more of the following offsite mitigation options shall be implemented.

1. Land Acquisition, Enhancement, and Management

Of the total compensatory mitigation acreage required (based on the overall ratios previously proposed), acquisition of high-quality habitat would be at a ratio of 0.5 acre acquisition for each 1 acre of DT habitat impacted (i.e., 0.5:1), regardless of the suitability of habitat impacted. The remaining mitigation acreage requirement would be met through other mitigation options as part of fee programs (see "Fee Programs," below). Land acquisition may occur through two primary mechanisms: 1) purchase of private lands or 2) payment of a fee to a third party for the purchase of lands. In either approach, the costs associated with land acquisition would include not only the cost of the land parcels to be acquired, but also fees for the initial enhancement and continued long-term management of those lands by a third party in perpetuity. The location of acquired lands would be determined based on consultation with the resource agencies. Priority lands for acquisition would be identified using one or more of the following criteria:

-
- *Species occurrences and habitat quality.* Acquisition efforts shall focus on protecting habitat of adequate quality for special-status species impacted by the Project (see Species-specific Habitat Quality Criteria, below) that, at minimum, provides functions and values equal to that present on the Project site. Where possible, preservation of high-quality occupied habitat that satisfies the mitigation requirements for all special-status species will be given highest priority.
 - *Location and landscape position.* Priorities for acquisition shall include 1) lands within the same or adjacent watershed of the Project site that are within the Colorado Desert recovery unit, and that contribute to DT habitat connectivity; and 2) areas that build linkages between DT designated critical habitat, known populations of DT, and/or other preserve lands.
 - *Maximize size.* Acquisition parcels shall be as large as possible to maximize ecosystem functions on site, population sizes of DT, and protection of species from adjacent land uses and edge effects. Also, larger preserves allow for greater efficiency and effectiveness in implementing large-scale enhancement or restoration actions, and preserve management.
 - *Protect high-quality habitats.* Acquisition efforts shall focus on protecting occupied or high-quality DT habitat (e.g., critical habitat) and lands where PCEs are present.
 - *Vegetation Community Composition.* Vegetation community composition on potential mitigation lands, including the presence of desert washes, should be representative of communities present on the Project site, if possible.
 - *Enhancement opportunities.* Lands that are presently limited in habitat value for DT may be considered priorities for acquisition if they can be feasibly enhanced or restored to functional, high-quality DT habitat, and would contribute to regional connectivity of populations or important habitats.
 - *Other property constraints.* Acquisition efforts would avoid lands with lease rights or other liens that would be contradictory to the purpose of using the property for special-status species protection (e.g., mineral leases, water rights, natural gas drilling easements) or with the presence of cultural or other resources on site that would limit potential options for special-status species protection.

Additionally, invasive species that are likely to jeopardize habitat functions and values must not be present at a sufficient density to affect site quality as it pertains to use of the site for compensatory mitigation.

- *Long-term management feasibility.* Priority acquisition lands would occur under the purview of a reputable land management entity that is solvent, and with strict assurances that the property would be preserved in perpetuity (e.g., conservation easements).
- *Goals of the DRECP.* The State of California and the U.S. Department of Interior are cooperatively developing the DRECP. The DRECP will establish a science-based process for reviewing, approving, and permitting renewable energy applications in California. Once the plan is complete (anticipated in late 2010), it will present a regional road map that will provide certainty for renewable energy developers on how and where to site their projects. The DRECP will also create a government-organized habitat mitigation program that consolidates habitat purchases for compensatory mitigation. Land acquisition to mitigate for effects of the BSPP would focus on parcels that would contribute to DRECP goal attainment.

The process for approval of offsite land acquisition would generally involve the following steps:

- a. Identification of suitable offsite mitigation properties, based on the criteria identified above.
- b. Due diligence of selected mitigation properties, including completion of biological resources assessments and other technical studies.
- c. Consultation with resource agencies and mitigation plan approvals.
- d. Resource agency final approvals, final transfers, and recordation of conservation easement.

Measures for the management and enhancement of DT habitat will be implemented, as appropriate, depending on the site conditions at the chosen mitigation areas. Such measures may include the following:

-
- control of raven populations to reduce predation of DT;
 - control or elimination of grazing by domestic animals to prevent soil compaction, erosion, and the loss of DT forage plants;
 - control of wild horse and burro populations within mitigation areas;
 - control of off-road-vehicle (ORV) use and other human disturbance through fencing, signage, and patrolling;
 - prohibition of any new road construction, paved or otherwise, within mitigation areas;
 - installation of DT-friendly barrier fencing, culverts, and/or undercrossings at existing highways;
 - prevention of poaching and illegal collection of DT;
 - control of invasive species such as Saharan mustard (*Brassica tournefortii*), Mediterranean grass (*Schismus* sp.), and other exotic annual grasses and forbs;
 - restoration of mitigation areas with native vegetation;
 - development and implementation of a fire management plan for mitigation areas where DT habitat may be impacted by fire;
 - prohibition of the release of captive DT into mitigation areas to prevent the spread of disease, genetic contamination, and competition with the resident population of DT (agency-authorized relocations may be permitted);
 - control and cleanup of illegal dumping;
 - removal and remediation of toxicants and unexploded ordnance; and
 - control of unleashed and feral dogs that may cause mortality or disturbance to DT.

2. *Fee Programs*

In addition to, or as a substitute for, land acquisition, described above, the proposed compensatory mitigation approach for impacts to special-status species would include the payment of a fee on a per-acre basis equating to the value of the remaining compensatory mitigation acreage required. The fees resulting from the remaining mitigation requirement may be paid to an existing or planned (e.g., DRECP) in-lieu fee program (or possibly the proposed in-lieu fee program) or may be donated to a nongovernmental organization (NGO) (e.g., Desert Tortoise Preserve Committee,

Inc., Desert Tortoise Council) and would be designated for specific activities that would promote the recovery of DT. These activities include, but are not limited to, the following:

- habitat enhancement of existing preserved lands (e.g., revegetation, invasive plant control),
- exclusion or reduction of key disturbance sources (e.g., livestock grazing, predators, off-road vehicles),
- reduction of mortality sinks (e.g., roadways and linear barriers),
- research studies and monitoring,
- captive breeding and release programs, and
- public information and education programs.

Some potential specific opportunities for the BSPP identified to date are summarized below.

- a. Provide funds to BLM to use for enhancement activities to improve habitat function and value of key lands.
- b. Designate funds for a wildlife movement study along I-10 to identify mortality sinks and develop an implementation plan to minimize and avoid effects from vehicle collisions. The implementation plan would identify highway crossing locations, type of crossing, and associated features to facilitate their use (i.e., fencing). A study plan would be provided to the agencies for review/approval and could be carried out by any agency-approved qualified biologist.
- c. Designate funds to facilitate and enhance raven monitoring, management, and control through the regional raven management program in development by USFWS and supporting agencies. This fee may be directed to USFWS to be applied as part of a new in-lieu fee program being developed. BLM may also be able to use funds to support raven management at recreational areas that attract ravens and could affect surrounding mitigation lands.

d. The revised draft Desert Tortoise Recovery Plan (USFWS 2008) identifies several recovery actions to facilitate the protection and recovery of the species; however, no firm source of funding has been identified for these actions. Recovery actions outlined in the recovery plan are as follows:

- increasing law enforcement,
- closing roads that provide access to DT habitat through fencing,
- excluding and eliminating burros and horses from DT habitat,
- funding monitoring programs (i.e., establish a grant for monitoring), and
- funding applied research that contributes to the long-term viability and conservation of DT.

Funds from the fee-based portion of the proposed mitigation strategy could be used to establish or contribute to funding in perpetuity for any of the above actions. The funds would be earmarked for support of the Desert Tortoise Recovery Plan and specific recovery actions, and provided to a third party (e.g., USFWS, Desert Tortoise Council, Desert Tortoise Preserve Committee, or other NGO) for management as appropriate. Donating funds to a private organization must be individually approved by USFWS and CDFG and supported by a contract or agreement detailing the amount and specific purpose of the funds being donated.

6.3.2.3 Wildlife Movement

BIO-49 The BSPP shall prioritize and acquire land within the Colorado Desert recovery unit that maintains connectivity to open spaces and provides corridors between open spaces for wildlife species impacted.

BIO-50 The BSPP shall either restore degraded habitat, or contribute funds towards the restoration of degraded habitat, within the Colorado Desert recovery unit that may have formerly served as a wildlife corridor for impacted species and that would provide ecological value for overall connectivity. Areas for implementation of these measures shall be prioritized based on impacted populations. Areas for implementation of these measures shall also be considered for quality of habitat and likelihood of use by species impacted.

-
- BIO-51 The BSPP shall either restore disrupted connectivity, or contribute funds towards the restoration of disrupted connectivity, within the Colorado Desert recovery unit that may have formerly served as a wildlife corridor for impacted species by creating wildlife crossings under or over current barriers such as local roads and highways. Areas for implementation of these measures shall be prioritized based impacted populations. Areas for implementation of these measures shall also be considered for the quality of surrounding habitat and the likelihood of use by the species impacted.
- BIO-52 Measures may be taken to contribute to the general knowledge of wildlife movement, edge effects, and the role of dispersal in metapopulation dynamics. Measures may include, but are not limited to, contributing financing for research on species-specific movement through telemetry studies and population gene flow as it relates to species dispersal in the region, as well as specific studies on edge effects. Measures to contribute to the general knowledge shall require approval by State and Federal wildlife agencies.

6.3.3 General Avoidance and Minimization Measures During Operation

General avoidance and minimization measures from the AFC that are applicable to Project operation and the DT are presented below.

- BIO-53 All vehicles passing or turning around shall do so within the planned impact area (i.e., Project disturbance area).
- BIO-54 PDFs shall be employed as detailed in the Common Raven Monitoring, Management, and Control Plan (AECOM 2010b) to prevent raven occurrence on site. PDFs shall include, but are not limited to, the following:
- a. potential use of perch-deterrent devices and locations of their installation,
 - b. measures that might reduce raven presence and nesting activities (e.g., removing food items, garbage, no standing water on site, removal of unoccupied raven nests), and
 - c. adaptive management measures (e.g., hazing, lethal removal) if raven monitoring suggests current PDFs are ineffective.

-
- BIO-55 Fueling of equipment shall take place within existing paved roads and not within 300 feet of or adjacent to drainages or native desert habitats. Maintenance equipment shall be checked for leaks prior to operation and repaired as necessary.
- BIO-56 A SWPPP and a DESCP shall be prepared to comply with RWQCB and CEC requirements; a preliminary combined SWPPP and DESCP (equivalent to a SWPPP but covering both construction and operation phases) has been prepared. The Project shall employ a comprehensive system of management controls, including site-specific BMPs, to minimize erosion and storm water contact with contaminants and thereby reduce exposure of wildlife and plants to pollutants in the storm water. These management controls include erosion and sediment control BMPs; an employee training program; good housekeeping and preventive maintenance programs; structural BMPs, including temporary containment during maintenance activities and permanent secondary containment structures at chemical storage and process areas; materials, equipment, and vehicle management practices; spill prevention and response programs; and inspection programs.
- BIO-57 The Project's lighting system shall provide the minimum illumination required to meet safety and security objectives and shall be oriented to minimize additional illumination in areas not pertinent to the facility. If lighting is adjacent to sensitive habitat, it shall be directed or shielded away from the habitat. No permanent lights are proposed to be installed within sensitive habitat. Light glare shields may also be used to reduce the extent of illumination into adjoining areas.
- BIO-58 During Project operation, the facility footprint, including the transmission corridor, shall be maintained free from nonnative invasive species. This can be accomplished through physical or chemical removal and prevention. Application of an approved herbicide (not toxic to wildlife) shall be applied or directly supervised by a State licensed applicator following the label instructions, including application rates and protective equipment. Herbicide shall be applied only when wind speeds are less than 5 miles per hour.
- BIO-59 Decommissioning of the facility shall include the removal of all improvements within the Project disturbance area. All surface improvements shall be removed, and all ground-level penetrations and subsurface storage tanks (if any) shall be removed and filled/capped to prevent the access and entrapment of wildlife. The channel realignments may remain in place or be filled and restored to preexisting hydrology.

Funding for long-term maintenance or filling and restoration of the realigned channels, whether it is needed at the anticipated facility closure date or it is needed earlier due to untimely closure (i.e., bankruptcy), shall be pursued once a comprehensive decommissioning plan is established. A draft Conceptual Decommissioning Plan (AECOM 2010a) has been developed to describe how the Project and its component structures will be properly removed, if necessary, at the end of the Project's useful lifespan, and that the Project site is reclaimed in accordance with the requirements of the BLM, the land owner. BLM currently is developing reclamation requirements for utility-scale solar projects. The Conceptual Decommissioning Plan provides an initial approach to reclamation that will be modified to ensure compliance with those reclamation requirements once BLM adopts them.

- BIO-60 To minimize the likelihood for vehicle strikes of DTs, a speed limit of 15 miles per hour shall be established for travel along off-highway access roads to the site. Access roads shall be posted with DT awareness signs. DT-proof gates that roll open and close behind vehicles shall be installed at the entrance of the perimeter fence.
- BIO-62 All DT-proof fencing, or other similar structures intended to exclude DT (e.g., around the facility, at the inflow and outflow points of the central rerouted channels) shall be inspected monthly and during all major rainfall events, or more often, as necessary. Damage to the fencing, or similar structure, shall be repaired immediately (same day) and a clearance survey for any DTs that may have entered the excluded area shall be conducted in all areas by the AB within 24 hours of the time the fence is damaged. A minimum of two clearance passes shall be completed by the AB after the fencing, or similar structure, is repaired to ensure that no DTs that may have entered the excluded area become trapped inside. Any DTs found shall be moved by the AB to a location immediately outside of the DT-proof fencing, or similar structure, using agency-approved techniques.

7.0 ACTION AREA

The action area, or Project action area, is defined as all areas to be affected directly or indirectly by full implementation of the Federal action (i.e., the Project) evaluated in this BA, and not merely the immediate area involved in the action (50 CFR Section 402.02). The action area (Figure 2) is composed of the Project disturbance area (i.e., area of anticipated ground disturbance associated with the Project, including the 33.3-acre substation), totaling 7,076.6

acres, and a buffer area (1-mile buffer of non-linear Project elements [e.g., solar fields, power block] and a 1,000-foot buffer of linear Project elements [i.e., transmission line]). The action area is the equivalent of the BRSA for the Project, as shown in Figure 1 of the revised Project Supplemental Biological Resources Technical Report (BRTR) (AECOM2009a).

7.1 General Description of the Action Area

The action area is nearly completely vacant and undeveloped and is entirely owned by BLM, with the exception of a 160-acre private parcel that currently is not planned for use by the Project; this parcel is in the process of being purchased by the Project Applicant. There are no existing structures that would need to be demolished. The site is mostly flat, with elevation ranging on U.S. Geological Survey (USGS) topographical maps from a high of about 670 feet above sea level at the southwestern limits of the action area to a low of about 420 feet above sea level near the southeastern action area boundary. I-10 crosses the action area from east to west in the southern portion of the action area, and agricultural land (e.g., tree farms) border the Project disturbance area to the southeast.

During World War II, the action area was part of the General George S. Patton Desert Training Center (DTC), officially the California-Arizona Maneuver Area (CAMA), a simulated theater of operations. The action area was heavily used by tanks and other military vehicles. Nearby Blythe Airport was used as a CAMA training field. The 46th Bomb Group, and later the 34th Bomb Group, occupied nearby Blythe Airport, then known as Bishop Army Field, and flew training missions in a variety of military aircraft, including bombers.

7.2 Vegetation Communities and Land Cover in the Action Area

Vegetation mapping was conducted within the action area between February 11 and April 21, 2009, and on October 7, 2009, by Project botanists Kristen Asmus, Joseph Betzler, Richard Dwerlkotte, Shirley Innecken, Fred Sproul, Lance Woolley, Carolyn Martus, and Caesara Wendin (EDAW AECOM 2009a; AECOM 2009a). Vegetation communities within the action area were classified based on Holland (1986). Sawyer and Keeler-Wolf (1995) and CDFG (2003) classifications were used to provide additional detail when needed. Project botanists used 200-foot scale orthotopographic maps for vegetation mapping. The minimum vegetation mapping unit, per CEC guidelines, was 0.01 acre for riparian areas and 1 acre for all other cover types within the Project disturbance area. Within the buffer area, the minimum mapping unit for all land cover types was 1 acre. Vegetation mapping was conducted by a combination walking transects ranging from 10 to 100 feet apart and, in some cases, selecting key vantage points from

existing dirt access roads. Vegetation communities were characterized based on the dominant plant species according to the 50/20 dominance rule (USACE 2008).

Eight vegetation communities and other land cover types were identified within the action area during Project surveys (Figure 3) and are described in detail below. The acreages of each vegetation community and cover type within the Project disturbance area (including the substation), surrounding buffer, and the entire action area are provided in Table 1.

Table 1
Vegetation Communities and Cover Types (in Acres)¹

Vegetation Communities and Other Cover Types	Project Disturbance Area	Buffer	Action Area
Riparian			
Desert Dry Wash Woodland	175.3	554.9	730.2
Unvegetated Ephemeral Dry Wash	7.5	1.3 ²	8.8
Creosote Bush – Big Galleta Grass	367.4	42.1	409.6
<i>Subtotal Riparian</i>	<i>550.3</i>	<i>598.3</i>	<i>1,148.6</i>
Upland			
Stabilized and Partially Stabilized Desert Dunes	37.1	649.8	686.9
Sonoran Creosote Bush Scrub	6,488.4	13,249.9	19,738.4
<i>Subtotal Upland</i>	<i>6,525.6</i>	<i>13,899.7</i>	<i>20,425.2</i>
Other Cover Types			
Agriculture	0.8	1,621.6	1,622.3
Developed	0.0	147.3	147.3
Disturbed Habitat	0.0	16.2	16.2
<i>Subtotal Other Cover Types</i>	<i>0.8</i>	<i>1,785.0</i>	<i>1,785.8</i>
Total Acres	7,076.6	16,282.9	23,359.6

¹ Acreages are based on the most recent Project design, as reported in the revised Project Supplemental Biological Resources Technical Report (November 2009; AECOM 2009a), and as shown in Figure 2, and includes the disturbance area associated with the substation. Acreages reported in this table may not sum exactly to subtotals or totals due to rounding.

² Unvegetated channels are potentially jurisdictional aquatic features and were not mapped within the buffer because these surveys were conducted at a minimum mapping unit of 1 acre, as opposed to 0.01 acre for riparian vegetation communities within the Project disturbance area. This approach is consistent with the AECOM Jurisdictional Delineation methodology and is pursuant to Appendix B, Section (g), Subsection (13), Paragraph (B), Clause (iii) of the CEC Siting Regulations, which does not require detailed mapping of aquatic features beyond 250 feet of the disturbance limits (CEC 2007). However, due to disturbance area alterations, there are now 1.3 acres of mapped unvegetated ephemeral dry wash within the buffer.

High ephemeral plant productivity was observed in spring 2009 within the drainages on the western side of the action area. Within areas of desert pavement, primarily located in the uplands surrounding drainages on the western side of the action area, ephemeral plant productivity was lower, but there were often pockets of vegetation within the desert pavement that contained

plants. Within the eastern portion of the action area, in the spring of 2009, ephemeral plant production ended much sooner than on the western side. The deep drainages on the west have more water because of the proximity to the McCoy Mountains. Additionally, ephemeral plant production increases in the east-northeast of the action area, closer to McCoy Wash and the water associated with this drainage. McCoy Wash is part of a separate drainage system from the McCoy Mountains to the west.

7.2.1 Desert Dry Wash Woodland

Desert dry wash woodland is designated by Holland (1986) as Code 62200. It also approximates the Sawyer and Keeler-Wolf's (1995) Catclaw Acacia Series 129. This vegetation community consists of open, drought deciduous, riparian scrub woodland and is made up of three primary components: wash-dependent vegetation, vegetated ephemeral dry wash, and islands of Sonoran creosote bush scrub. Dominant and indicator plants of this community within the action area include ironwood (*Olneya tesota*), blue palo verde (*Parkinsonia florida*), cheesebush (*Hymenoclea salsola*), desert lavender (*Hyptis emoryi*), catclaw acacia (*Acacia greggii*), Emory's indigo bush (*Psoralea arguta*), smoke tree (*Psoralea arguta*), and sweetbush (*Bebbia juncea* var. *aspera*). Tamarisk (*Tamarix* spp.), an invasive plant species, is also interspersed throughout this community. Overall, the cover of wash-dependent vegetation within the desert dry wash woodland is approximately 19 percent. The woodland occurs in and among dry washes that primarily traverse the western portion of the action area (Figure 3). A representative photograph of this vegetation community within the action area is shown in Appendix F of the BSPP AFC (AECOM 2009b).

7.2.2 Unvegetated Ephemeral Dry Wash

This community consists of unvegetated washes that are dominated by sandy substrate and little to no vegetation. Unvegetated ephemeral dry wash (which approximates nonvegetated channel, Holland [1986] Code 64200) occurs within the transition zone between the desert dry wash woodland as the washes are transitioning to sheet flow as they drain to the east (Figure 3). There were no dominant plant species observed in association with nonvegetated channel, as these areas are primarily devoid of vegetation. A representative photograph of this vegetation community within the action area is shown in Appendix F of the BSPP AFC (AECOM 2009b).

7.2.3 Creosote Bush – Big Galleta Grass

The creosote bush (*Larrea tridentata*)/big galleta grass (*Pleuraphis rigida*) vegetation community is not clearly defined in the Holland Vegetation Classification System. This vegetation community is a subcomponent of Sonoran creosote bush scrub and is defined in Sawyer and Keeler-Wolf's Big Galleta Alliance 33.010.13. This vegetation community is considered a special community by the CNDDDB. Special community types are either known or believed to be of high priority for inventory in the CNDDDB (CDFG 2003, 2007). This community is considered to be a relatively rare vegetation community in California deserts and its range has probably decreased in areas with prolonged heavy grazing (Thomas et. al 2004).

Within the action area, the creosote bush/big galleta grass community occurs as an understory component in the washes within the dry desert wash woodland and continues along low sandy areas (swales) within the larger Sonoran creosote bush scrub community within the Project disturbance area. Dominant and indicator plants of this community include creosote bush, big galleta grass, and cheesebush. Occasional associates found within this community include brownplume wire lettuce (*Stephanomeria pauciflora* var. *pauciflora*), Utah cynanchum (*Cynanchum utahense*), Hartweg's twinevine (*Sarcostemma cynanchoides* ssp. *hartwegii*), and trailing townula (*Sarcostemma hirtellum*).

7.2.4 Stabilized and Partially Stabilized Desert Dunes

Stabilized and partially stabilized desert dunes are designated by Holland (1986) as 22200 and by Sawyer and Keeler-Wolf (1995) as the Mesquite Series 274. It is supported by a relatively shallow water table and stabilized sand dunes. Dominant plants within the action area for this community include mesquite (*Prosopis glandulosa*) and dye bush (*Psoralea argemonea*). Many plants from the Sonoran creosote bush scrub are common in this community as well. In addition, the annual desert milkvetch (*Astragalus aridus*) and Harwood's milkvetch (*A. insularis* var. *harwoodii*), a sensitive species, occur within this plant community. A representative photograph of this vegetation community within the action area is shown in Appendix F of the BSPP AFC (AECOM 2009b).

7.2.5 Sonoran Creosote Bush Scrub

Sonoran creosote bush scrub is designated by Holland (1986) as Code 33100 and Sawyer and Keeler-Wolf (1995) as the Ocotillo Series 182. Within the action area, this community is characterized by sandy soils with a shallow clay pan on a broad gentle southeast-trending slope. Dominant plants within the action area for this community include creosote bush (*Larrea*

tridentata), burro-weed (*Ambrosia dumosa*), brittlebush (*Encelia farinosa*), cheesebush, and ocotillo (*Fouquieria splendens*). This is the most common plant community within the action area, dominating the alluvial soil deposits. This plant community intergrades into the desert dry wash woodland. Within the action area there are areas of desert pavement that are covered with rounded cobbles that range in size from 1 to 3 inches. Typically these areas are higher than the surrounding landscape by 3 to 15 feet. These areas are within the Sonoran creosote bush scrub, though the plant density is lower. Within the utility corridor on the south side of I-10, fine sand drifts are interspersed within this community type. In these areas, Emory's indigo bush occurs in stands and was more prevalent than in other portions of the Sonoran creosote bush scrub.

Disturbance within this community includes military training and agricultural use. These disturbances occurred in the past and the Sonoran creosote bush scrub within the action area has been recovering through natural recruitment. As a result, two invasive plant species, Russian thistle and Saharan mustard, can be found in disturbed areas throughout the action area, especially near roads and fallow and active agricultural areas. Another exotic plant, Mediterranean grass, is prevalent throughout the Sonoran creosote bush scrub. A representative photograph of this vegetation community within the action area is shown in Appendix F of the BSPP AFC (AECOM 2009b).

7.2.6 Agricultural Land

The majority of agriculture land is fallow, but there is active agriculture in the buffer at the southern and eastern border of the action area. On the far eastern side of the Project disturbance area, a small amount (0.8 acres) of agriculture overlaps the disturbance area (Figure 3). The Project disturbance area boundary was designed to abut the dirt road present on the east side. Inspection of aerial imagery shows the road slightly west of the boundary. This overlap is likely due to two factors: 1) there are inherent inaccuracies in road layer data mapped without the benefit of precise field measurements; and 2) the desert is an unbound, changing environment and it is likely that the dirt road and agriculture field gradually shifted west over time. This area would not be included in the Project disturbance area once Project planning surveys commence on the ground.

There is no associated Holland or Sawyer and Keeler-Wolf classification for this land cover type. It includes lands that are currently under cultivation and those that are abandoned (e.g., fallow). In the soils within abandoned agriculture areas, native vegetation is growing back. Russian thistle, Saharan mustard, and other exotic plants were observed interspersed with the native vegetation and are indicative of past agricultural disturbance.

7.2.7 Developed Areas

Developed areas consist of roadways (I-10, deteriorating asphalt road, and dirt access roads), a large, deteriorating concrete airport runway, and cleared land around privately owned parcels within the action area.

7.2.8 Disturbed Habitat

Disturbed habitat is any land that has been permanently altered by previous human activity including grading, repeated clearing, intensive agriculture, vehicular damage, or dirt roads. Disturbed land is typically characterized by more than 50 percent bare ground and an absence of remnant native vegetation.

8.0 STATUS OF DESERT TORTOISE IN THE ACTION AREA

This section summarizes the distribution, biological requirements, and population status of federally listed species evaluated in this BA.

8.1 Species Background

The DT is federally listed as threatened under the ESA (USFWS 1980 and 1990), with critical habitat designated by USFWS (USFWS 1994b). This listing status applies to the entire population of DT, except in Arizona south and east of the Colorado River, and in Mexico. An approved recovery plan has been published by USFWS (1994a). However, USFWS formed the Desert Tortoise Recovery Office, and published a draft revision to the recovery plan (USFWS 2008). DT was also listed as threatened under the California Endangered Species Act (CESA) on June 22, 1989 (California Fish and Game Commission 1989). The species is also covered under the NECO (BLM 2002).

DTs are widely distributed in the deserts of California, southern Nevada, extreme southwestern Utah, western and southern Arizona, and throughout most of Sonora, Mexico. Suitable landscapes for DT are generally defined as alluvial fans and plains and rocky slopes at elevations of 1,969 to 3,937 feet above sea level; however, DT are known to range from below sea level to 7,300 feet in elevation (USFWS 2008). In the vicinity of the action area, it is likely that water is the most limiting factor in the distribution of DT. In this region, the amount of water available is related to both elevation and the orographic effects of the mountains on rainfall patterns. Therefore, DTs are more likely to be associated with mountainous areas and drainages that flow

from the mountains because more water is available for vegetation (i.e., forage) and DT in these areas than in the valleys. Presence of ephemeral plant species is an indicator of habitat suitability for DT because these species are the primary components of the tortoise diet (Esque 1994; Jennings 1997; Avery 1998). Generally, DTs prefer creosote bush scrub habitat with a high diversity and cover of perennial plant species and high productivity of ephemeral plants. Within the Colorado Desert biome, where the Project action area occurs, DTs may also use blue paloverde (*Parkinsonia florida*)-ironwood (*Olneya tesota*)-smoke tree (*Psoralea argemone*) communities where present (USFWS 2008). Less commonly, DT will occur in blackbrush (*Coleogyne ramosissima*), Joshua tree (*Yucca brevifolia*), and juniper (*Juniperus* sp.) at higher elevations, and saltbush (*Atriplex* sp.) at lower elevations (Nussear et al. 2009). DTs require soils that are firm enough to support burrows but also friable enough to allow for burrow excavation (Anderson et al. 2000). In some cases, DTs take advantage of existing natural shelters such as rock formations or exposed calcic soil horizons (Nussear et al. 2009).

DTs are most active when plants are available for forage or when pooled water is available for drinking; they are usually most active in early March through early June and again between September and early November. They typically have home ranges from under 25 to 200 acres (USFWS 2008). Individuals commonly traverse 1,500 to 2,600 feet per day within their home range and males have been recorded to travel 0.6 mile within their home range (Berry 1986). DTs are also known to disperse extended distances such as 2 miles in 16 days and 4.5 miles in 15 months (Berry 1986). DTs require 13 to 20 years to reach sexual maturity and have low reproductive rates (USFWS 2008); individuals can live 50 to 100 years and have a long period of reproductive potential.

This once widespread and common species is rapidly declining in numbers due to various factors, including the spread of a fatal respiratory disease; increases in raven populations that prey on juvenile tortoises; mortality associated with roads and off-highway-vehicle use; and habitat destruction, degradation, and fragmentation. Populations have declined precipitously in some parts of the range, including areas within the Colorado Desert recovery unit such as the Chuckwalla Bench within the Chuckwalla DWMA (BLM 2002).

8.2 Desert Tortoise Habitat and Occurrence in the Action Area

The action area occurs within the Colorado Desert recovery unit, but does not overlap with DT critical habitat (USFWS 2008) or with any DWMA (BLM 2002). The southern portion of this recovery unit, previously delineated as the Eastern Colorado Desert recovery unit (USFWS 1994a) in which the action area occurs, has been characterized as remote, receiving little use, having extensive but little multiple uses of public lands, and being in a state that is not

urbanizing or developing (USFWS 2005). Critical habitat within this recovery unit has been described as being in excellent condition despite declines over the past several decades; disturbance was estimated at less than 1.3 percent throughout (USFWS 2005). The highest DT densities within this recovery unit occur in Chemehuevi and Ward Valleys (approximately 30-60 miles north of the BSPP), on the Chuckwalla Bench within the Chuckwalla DWMA (approximately 35 miles southwest of the BSPP), and in Joshua Tree National Park (over 40 miles west-northwest of the BSPP). DT densities at the Chuckwalla Bench in 1992 were estimated at between 22 and 49 adults per square kilometer (approximately 57 to 127 adults per square mile), but have shown declining trends (Tracy et al. 2004; Berry 1997).

Historic occurrences of DT exist in the vicinity of the action area; CNDDDB records show DT occurrences surrounding (but not within) the action area (Figure 4). The nearest documented DT based on the CNDDDB occurs approximately 0.2 mile from the action area (CDFG 2009). CNDDDB record data are largely incomplete and likely do not provide an accurate depiction of the actual population size and distribution within the area, but can provide some insight into the distribution of DT. The next closest DT observation occurs approximately 35 miles to the west of the action area, south of the study area for the proposed Palen Solar Power Project.

As a result of all Project-related DT surveys conducted during spring and fall 2009 (see more detailed discussion below; AECOM 2009c), three DTs were detected along the western side of the action area (Figure 5). Numerous additional DT sign was detected throughout the action area; however, fresh/recent DT sign was concentrated primarily within the western half of the Project disturbance area north of I-10. Additionally, it was determined that 7,075.8 acres of suitable habitat for DT occur within the Project disturbance area, including the 33.3-acre substation site; habitat occurring on the east side and south of I-10 was characterized as low quality for DT (3,342.6 acres), and habitat on the west side was characterized as moderate quality for DT (3,733.3 acres).

A DT habitat assessment was conducted for the entire action area on February 15 and 16, 2009, and on October 7, 2009, by Project biologists Arthur Davenport, Shelly Dayman, Charles German, Katie Hall, Gregg Lukasek, and Milo Rivera (AECOM 2009c). It was determined that the majority of the Project disturbance area and buffer contains suitable habitat for DT, with the exception of agriculture and developed land (Figures 3 and 5). A total of 7,075.8 acres of the Project disturbance area are suitable for DT. Habitat is of moderate quality for DT on the western side of the action area, and is of low quality for DT on the east side and along the transmission line corridor (including the substation) south of I-10. Variations in habitat quality within the action area are primarily a result of greater water availability associated with mountainous areas and large drainages west of the action area. The drainages that flow from the mountains to the

west provide areas of relatively higher productivity of forage for DT in the western portion of the action area. Additional factors that contribute to lower quality habitat for DT on the eastern (lower elevation) side of the Project disturbance area include constraints to movement in the east and southeast due to residential, commercial (airport), and agricultural use, and the I-10 freeway to the south. Higher quality DT habitat also occurs in the northeast near McCoy Wash (a drainage associated with mountainous areas to the north), primarily outside of the Project disturbance area, where water availability and forage productivity increase.

Protocol surveys to determine DT presence/absence in the action area were conducted between March 11 and June 4, and on October 23 and 24, 2009, by Project biologists Scott Cameron, Arthur Davenport, Shelly Dayman, Kim Duncan, Elias Elias, Andrew Forde, Michael Gallagher, Charles German, Katie Hall, James Huelsman, James Jennings, Ed LaRue, Gregg Lukasek, James Luttrell, Milo Rivera, Ellen Schafhauser, Patricia Seamount, Nicole Stephens, Brent Vickers, and Rob Wolfson (AECOM 2009c). DT protocol surveys (100 percent coverage surveys) were conducted throughout the entire Project disturbance area, including the proposed transmission line corridor and substation (Figure 5). DT protocol surveys were conducted according to the 1992 USFWS protocol with the exception of the zone of influence (ZOI) surveys.¹ The 1992 protocol requires surveys to be conducted from March 25 to May 31; however, the protocol was revised in 2009 (USFWS 2009), and the period of September through October was added to the protocol survey period. Therefore, Project-related surveys that were conducted on October 23 and 24 meet the USFWS protocol standards and were approved by the resource agencies. The DT protocol survey area extends slightly beyond the boundaries of the current Project disturbance area (Figure 5) as a result of changes in Project design after surveys were completed. In addition, to comply with the recommendations of the CEC Draft Guidelines for Large Solar Projects (dated May 8, 2007), transects at 3,960 feet (0.75 mile) and 5,280 feet (1 mile) out from and parallel to non-linear elements of the Project disturbance area (excluding the transmission line) and at 1,000 feet out from and parallel to Project linear elements (transmission line) were surveyed for presence/absence of DT concurrently with DT protocol surveys described above. Adult DT abundance was not estimated within the Project disturbance area as requested by CEC and resource agencies because the number of DT detections was too low for valid estimation according to the methodology described in the 2009 DT protocol (USFWS 2009).

¹ Protocol surveys for presence/absence of DT were conducted according to the 1992 USFWS protocol (USFWS 1992) with the following exception: no surveys were conducted of the five ZOI transects that are typically required outside of and parallel to the disturbance area at 100, 300, 600, 1,200, and 2,400 feet. This modification to the survey protocol was agreed upon prior to survey initiation by USFWS, CDFG, and BLM (see "Consultation to Date" section in this document).

Three DTs were observed in the action area during Project surveys in 2009: one located in the southwest corner of the Project disturbance area (adult male) and two along the west side of action area within the buffer (Figure 4). No active burrow was noted to be associated with the DT detected in the Project disturbance area. The two DTs observed in the buffer were each observed in association with caliche burrows, comprising two occupied burrow records (Figure 4).

Additionally, numerous observations of DT sign were recorded in the action area during surveys conducted in 2009; sign indicating recent use by DT was primarily concentrated in the western portions of the action area (Figure 4). A total of 81 burrows were detected in the action area, of which eight were active (showing sign of recent use) and two were occupied (see above). All eight active burrows were detected on the west side of the action area, six of which were located in the Project disturbance area on the west side (Figure 4). Additionally, 151 pallets or shallow depressions under low shrubs were detected in the action area, five of which were active (Class 1 or 2): one in the buffer and four in the Project disturbance area. All five active pallets were observed on the west side of the action area. Remaining sign observed in the action area included 49 observations of scat (11 observations were fresh and occurred on the west side of the action area; 10 of these occurred in the Project disturbance area), 32 carcasses, and 366 observations of bone fragments (many of which may have been washed down drainages from the west side of the action area). The presence of only carcasses in some portions of the action area may indicate recent die-offs of DT (Tracy et al. 2004). However, this is unlikely to be the case for the entire BSPP action area because of the numerous observations of recent DT scat and active burrows, particularly on the west side of the Project disturbance area and buffer, suggesting that there may be more live DTs using this area than were observed.

The concentration of DT sign in the western portion of the action area is consistent with the assessment of generally higher quality habitat for DT on the west side of the action area (due to the proximity to mountains and greater availability of water and forage associated with related drainages). The lack of recent DT sign on the east side of the action area and along the transmission line corridor south of I-10 is consistent with the assessment of low-quality habitat for DT in these areas, and suggests that DT has a lower probability of occurrence there. Detections on the east side consisted primarily of disarticulated and scattered bone fragments that may have washed east along drainages from carcasses originating in the west. Despite the low-quality habitat and low potential for DT use of the eastern portion of the action area and transmission line corridor, it should be noted that all portions of the action area may be important for DT dispersal to and from surrounding habitat, with the western and northeastern areas within the buffer near McCoy Wash potentially being used more frequently by DT than the eastern

areas. DTs are known to use low-quality intermountain habitat, such as that present on the east side of the action area, as dispersal routes over time, providing connectivity between high-quality habitat areas in the surrounding mountains (Averill-Murray and Averill-Murray 2005).

It was not possible to calculate a DT abundance or density estimate per the 2009 USFWS protocol *Preparing for Any Action That May Occur within the Range of the Mojave Desert Tortoise (Gopherus agassizii)* (USFWS 2009) within the action area because so few DTs were observed during surveys (only three DTs were observed within the action area). A minimum of 20 DTs must be observed for an estimated abundance calculation to be valid according to the 2009 USFWS protocol. Because no DTs, or any recent DT sign, were detected on the east side of the action area during protocol surveys, DTs most likely occur at a very low abundance and density within this area. Only three DTs were detected on the west side of the action area; however, an abundance of recent DT sign was additionally observed throughout this portion of the action area. Therefore, DT abundance and density on the west side of the action area is low, but probably slightly greater than in the east. The west side of the action area, located closer to the neighboring mountains, is of higher quality for DT (e.g., contains higher forage productivity), and would be expected to support a greater number of DT than the east side of the action area.

9.0 EFFECTS

This section describes the potential direct and indirect effects of the Project proposed action on DT as a result of both Project construction, and operation and maintenance. Direct effects are any effects (adverse or beneficial) to a species or its habitat that are caused by the proposed action and that occur at the time of the proposed action. Indirect effects are those effects of the proposed action that occur later in time than the proposed action and are reasonably certain to occur.

9.1 Construction Effects

9.1.1 Direct Effects

Project implementation would result in direct permanent effects to 7,075.8 acres of suitable DT habitat as a result of construction grading and vegetation removal in the Project disturbance area; this includes 3,733.3 acres on the west side that are of moderate quality for DT and 3,342.6 acres on the east side that are of low quality for DT. A total of 33.3 acres of low-quality DT habitat affected by the Project are attributable to construction of the substation alone, which will be the responsibility of the utility (SCE). A single adult male DT observed on the west side of the

Project disturbance area would be directly affected. No active burrow was noted to be associated with this DT during this observation; however, six active burrows are known to occur in the western portion of the Project disturbance area. These DT burrows and associated foraging habitat for the single male DT would be directly affected by construction activities.

The Project may adversely affect local movement and reduce habitat connectivity for DT. Although DT is not a migratory species, opportunities for local movements within their home ranges and juvenile dispersal are important for maintaining viable populations. These effects would result from construction of the perimeter security fence and DT exclusion fence that would surround the Project facilities. The fence would create a permanent barrier and generally prevent movement across the site by DT. While rerouted channels would have remained accessible to DT from adjacent areas (channels would either be constructed outside the facilities perimeter fence or DT would not be completely excluded by the chain link fence) in the absence of measure BIO-21 (see Section 6.3, Avoidance and Minimization Measures), these channels are not expected to retain suitable habitat features for DT, and, in the case of the channels passing through the Project site, could create a movement trap for DT. The lack of suitable vegetative cover for DT and increased human presence on site would limit DT from inhabiting or using rerouted channels for successful movement or dispersal through the middle of the Project site over the course of several generations. Additionally, DT could potentially get trapped and/or lost in the central channels and could end up dying because of the lack of resources (i.e., vegetation) within the channels and the long distance needed to travel along the channels to pass through the Project site. To ensure that no DTs perish in the central channels as a result of the above-mentioned effects, a permanent DT-proof fence, or similar structure sufficient to exclude DTs from rerouted channels passing through the Project site, would be installed across the inflow and outflow points of the respective channels to keep DT from entering (see Section 6.3, Avoidance and Minimization Measures).

Effects to DT in the context of impacting local population dispersal would be adverse because it is a resident species that generally only moves within its home range, with the exception of juvenile dispersal. Areas suitable for DT, but that are low density or occasionally not occupied, can be important for local DT movement and habitat connectivity, as this species is likely distributed in metapopulations (Tracy et al. 2004). Metapopulations are groups within a population that are typically confined to specific regions as a result of resource availability. If a metapopulation becomes fragmented, it may no longer be sustainable because individuals are not exchanged between metapopulations. The mountains on the western side of the action area within the buffer and just outside the buffer probably have significantly more DTs present than observed within the Project disturbance area (e.g., two DTs were observed during Project

surveys in this portion of the buffer). DTs are likely present more frequently in the montane areas within this region due to the Sonoran climatic influence. The development of intervening valleys could preclude the natural dispersal of DTs between these montane populations. Habitat connectivity would be reduced because the large Project disturbance area would contribute to fragmentation of the surrounding large and contiguous desert landscape. DT home ranges are small (25 to 200 acres) relative to the 7,076.6-acre Project disturbance area, and Project construction there may increase the number of DT generations it takes for individuals to disperse (i.e., reduce rates of dispersal) across the valley floor between areas of higher quality habitat to the west and northeast of the action area.

Temporary direct effects to DTs using the action area could result from an increase in vehicle traffic while the Project is under construction. The increased vehicular traffic volumes could lead to an increase in vehicular strikes while tortoises attempt to cross roads near the action area, especially in the western portion of the action area. To limit direct mortality to individual DTs as a result of construction, the Project disturbance area would be entirely fenced with either temporary or permanent DT exclusionary fencing prior to construction activities and pre-construction DT clearance would occur to remove individuals from harm's way (see Section 6.3, Avoidance and Minimization Measures, above).

9.1.2 Indirect Effects

Indirect effects to DT could occur from increased common raven (*Corvus corax*) presence associated with the construction of new elevated perching and nesting sites (e.g., new transmission line towers, perimeter fencing). Common ravens were rarely observed within the action area during surveys in 2009. Also, there would be no standing water on site as a result of Project construction, which would reduce the potential for raven occurrence. Therefore, the potential for indirect effects to DT as a result of common raven occurrence may be reduced. However, development of new elevated perching and nesting sites as a result of Project construction could increase raven numbers locally, which, in turn, could result in increased predation on DT in the vicinity of the Project disturbance area. The potential for these effects would be reduced through development of a Common Raven Monitoring, Management, and Control Plan (AECOM 2010b). Additionally, garbage from increased human presence associated with the BSPP would attract common ravens. However, daily trash removal and potential use of perch-deterrent devices would occur as a result of proposed biological resource protection measures (see Section 6.3, Avoidance and Minimization Measures, above), and would reduce the potential for these indirect effects to occur. These potential effects would be expected to be greater in areas of higher quality DT habitat, such as within the western portion of the action area

(three adult DTs were observed there during Project surveys) and along the perimeter of the Project site where perching opportunities on the proposed fence would border adjacent suitable DT habitat.

Indirect effects could also result from construction-related introduction of invasive plants that out-compete native plants, or from increased incidence of accidental wildfires (potentially caused by construction or downed new transmission wires, but the potential for this is low due to the relatively short length of transmission lines proposed as part of the Project), both of which could reduce adjacent habitat quality for DT. Potential deposition of sediment loads during heavy rain events and flooding downstream of the Project disturbance area could potentially affect existing DT burrows in the action area. Additionally, increased road use to the construction site may increase the potential of vehicles crushing DT in areas outside of where DT-proof fencing is installed around Project facilities (see Section 6.3, Avoidance and Minimization Measures).

Construction of the BSPP may have permanent indirect effects on DT movement. DT movement may be altered due to edge effects associated with development. Behavioral avoidance of human-made structures and associated edges can decrease movement and deter connectivity. In addition, the Project may indirectly affect movement through DT avoidance of artificial light and increased noise or they may change daily activities in response to human presence.

9.2 Operation and Maintenance Effects

9.2.1 Direct Effects

Direct effects to DT during Project operation and maintenance activities of the Project could occur from mortality of individuals by crushing or vehicle collisions in areas outside DT exclusionary fencing. Operation and maintenance of the Project would not result in any additional direct effects to DT movement already described in Section 9.1, Construction Effects, above.

9.2.2 Indirect Effects

Operation of the Project may also result in permanent, indirect effects to DT including edge effects, where operation of Project facilities would lead to increased lighting and increased potential for exotic plant and wildlife invasion, and could contribute to reduced DT habitat quality occurring adjacent to the Project site. Nighttime lighting could disrupt DT movement and/or cause increased predation rates adjacent to the Project disturbance area. Wildfires caused by downed transmission lines are rare but could occur as a result of Project operations and would

damage adjacent habitat and could harm individuals inhabiting adjacent areas. Operation of the Project would not result in any additional indirect effects to DT movement already described in Section 9.1, Construction Effects, above.

10.0 CUMULATIVE EFFECTS

This section addresses the potential additive effects of implementing the BSPP in combination with other future State, Tribal, local, and private activities (i.e., non-Federal activities) that are reasonably certain to occur within the Project action area. The BSPP involves the development of land that is currently owned and managed by BLM. Currently, no other projects unrelated to the proposed action are reasonably certain to occur within the Project action area. Therefore, no cumulative effects of the BSPP in combination with other non-Federal projects in the action area are anticipated.

Although no cumulative effects as defined under the Federal ESA are anticipated, a number of solar, wind, and transmission line projects have been proposed on Federal lands in the vicinity of the BSPP. These projects are not evaluated in this BA because they will be subject to separate ESA consultation. Solar and wind development projects are currently proposed on more than 1 million acres of BLM lands in California and Nevada according to the BLM website as of June 2009, including an estimated 100,000 acres of solar development on desert lands along the I-10 corridor expected to occur between 2010 and roughly 2014 (AECOM 2009b).

Several solar and non-renewable energy projects are proposed on private lands in the vicinity of the BSPP. As of July 2009, four solar thermal project applications covering approximately 4,600 acres of private land with proposed capacity of 977 MW under CEC jurisdiction were proposed. Several of these solar projects are proposed in the southeastern desert of the State, but none are in the I-10 corridor. Solar photovoltaic (PV) projects also occur on private lands that are not under the jurisdiction of either CEC or BLM. Additionally, several non-renewable or hybrid combined-cycle, solar thermal power plants are proposed on private land that come under CEC jurisdiction, including the Victorville 2 and Palmdale Hybrid Power Projects, and a combined-cycle power plant in Blythe. Finally, east-west transmission line projects are being proposed along I-10. The West-Wide Energy Corridor Programmatic Environmental Impact Statement (PEIS) has delineated energy corridors running through the region, including the east-west corridor along I-10 mentioned previously (to which the Project would interconnect), and two north-south energy corridors meeting I-10, one near Desert Center about 45 miles west of the BSPP and a second just east of the BSPP near Blythe.

The various projects identified above will undergo their own separate environmental review processes and each project will be required to mitigate its own impacts on DT as identified in the review process. As noted above, other projects also will be subject to separate ESA consultation. However, the stress on species such as DT whose habitats are shrinking due to development activities will continue. Further, the numerous large project sites will cumulatively affect DT dispersal.

11.0 CONCLUSION AND DETERMINATION

Based on the analysis of the proposed action, this BA concludes that the Project is likely to adversely affect DT. However, direct and indirect effects would not adversely affect the conservation or ultimate recovery of the species following implementation of Project avoidance and minimization measures (see Section 6.3, Avoidance and Minimization Measures).

Furthermore, the proposed action would not affect designated critical habitat of DT because no critical habitat occurs in or adjacent to the action area. These conclusions are based on the anticipated successful implementation of each of the avoidance and minimization measures described herein (see Section 6.3, Avoidance and Minimization Measures, above). These measures would reduce effects of the proposed action on DT based on the following rationale:

- Direct effects to DT would generally be minimized by:
 - Requiring compliance monitoring by a qualified biologist to ensure DT protection measures are being implemented effectively, and
 - Limiting ground-disturbing activities to within the defined Project disturbance area boundaries.
- Direct injury and mortality of DT would be minimized as a result of:
 - Pre-construction surveys and subsequent installation, monitoring, and maintenance of permanent tortoise-proof fencing to enclose the Project disturbance area that would remove DT from harm's way prior to and during Project construction, operations, and maintenance; and
 - Requiring vehicle speed limits and routine tortoise inspections beneath parked vehicles when accessing the Project site outside of tortoise exclusionary fencing to reduce the potential for vehicle strikes.

-
- Indirect effects to DT and their habitat would be reduced by:
 - The implementation of standard construction BMPs, and establishing equipment operations standards that would minimize the likelihood of offsite sedimentation and hazardous fluid spills that could otherwise degrade or destroy adjacent habitat;
 - Requiring Project lighting to be directed away from adjacent sensitive habitat that could cause decreased DT activity or increased predation in neighboring habitats;
 - Requiring fire-safe and weed-prevention practices to reduce the potential for invasive weed introductions and increased incidence of wildfire that could degrade or destroy adjacent habitat; and
 - Requiring trash management, minimal standing water on site, and implementation of a raven monitoring and management plan to reduce the potential for the Project to attract opportunistic predators that prey on DT.
 - Compensation for the loss of suitable DT habitat, including low- and moderate-quality DT habitat, would occur through implementation of one or more offsite mitigation options. Compensatory mitigation would be achieved through a combination of offsite land acquisition, offsite habitat enhancement, and funding programs that would promote the recovery of DT. Priorities for habitat acquisition would include lands in the Colorado Desert recovery unit and that contribute to DT habitat connectivity, and high-suitability areas (or lands that could feasibly be enhanced and managed as such) that build linkages between DT designated critical habitat, known populations of DT, and/or other preserve lands.
 - The Project area is located outside designated DWMA's and DT critical habitat units that are essential for the continued existence of DT, and would not adversely affect attainment of the goals and objectives of the DT Recovery Plan (USFWS 2008).
 - With the possible exception of proposed compensatory mitigation ratios for effects within low-quality DT habitat, the Project is consistent with the NECO, acknowledged by USFWS in the associated Biological Opinion (USFWS 2005) as a plan that ensures authorized actions “are not likely to reduce appreciably, either directly or indirectly, the likelihood of both the survival and recovery of the desert tortoise in the wild by reducing its reproduction, numbers, or distribution.”

12.0 REFERENCES CITED

- AECOM. 2009a. Blythe Solar Power Project Supplemental Biological Resources Technical Report. Prepared for Solar Millennium. November.
- AECOM. 2009b. Blythe Solar Power Project Application for Certification. Prepared for Solar Millennium. August.
- AECOM 2009c. Blythe Solar Power Project Desert Tortoise Technical Report. Prepared for Solar Millennium. December.
- AECOM. 2010a. Draft Conceptual Decommissioning Plan Blythe Solar Power Project. January.
- AECOM. 2010b. Draft Blythe Solar Power Project Common Raven Monitoring, Management, and Control Plan. December.
- AECOM. 2010c. Draft Blythe Solar Power Project Desert Tortoise Clearance and Relocation/Translocation Plan. December.
- AECOM. 2010d. Preliminary Habitat Mitigation and Monitoring Plan Blythe Solar Power Project. December.
- Andersen, M.C., J.M. Watts, J.E. Freilich, S.R. Yool, G.I. Wakefield, J.F. McCauley, and P.B. Fahnestock. 2000. Regression-Tree Modeling of Desert Tortoise Habitat in the Central Mojave Desert. *Ecological Applications*, 10, 890–200.
- Averill-Murray, R.C., and A. Averill-Murray. 2005. Regional-Scale Estimation of Density and Habitat Use of the Desert Tortoise (*Gopherus agassizii*) in Arizona. *Journal of Herpetology* 39(1):65–72.
- Avery, H.W. 1998. Nutritional Ecology of the Desert Tortoise (*Gopherus agassizii*) in Relation to Cattle Grazing in the Mojave Desert. Ph.D. dissertation. University of California, Los Angeles.
- Berry, K.H. 1986. Desert tortoise (*Gopherus agassizii*) research in California, 1976–1985. *Herpetologica* 42:62–67.

-
- Berry, K.H. 1997. Demographic consequences of disease in two desert tortoise populations in California, USA. In: Proceedings: Conservation and management of turtles and tortoises – An international conference, J. van Abbema (Ed.), New York Turtle and Tortoise Society, West Orange, New Jersey. pp. 91–97.
- Berry, K.H. 2003. Salvaging Injured, Recently Dead, Ill, and Dying Wild, Free-Roaming Desert Tortoises (*Gopherus agassizii*). Revised June 2003.
- Bureau of Land Management (BLM). 1980. The California Desert Conservation Area Plan. Revised March 1999. Sacramento, California. Available at http://www.blm.gov/pgdata/etc/medialib/blm/ca/pdf/pdfs/cdd_pdfs.Par.aa6ec747.File.pdf/CA_Desert_.pdf.
- Bureau of Land Management (BLM). 2002. Proposed Northern & Eastern Colorado Desert Coordinated Management Plan etc. Available at <http://www.blm.gov/ca/news/pdfs/neco2002/Table%20of%20Contents.pdf>.
- California Department of Fish and Game (CDFG). 2003. California Department of Fish and Game Wildlife Habitat Data Analysis Branch. The Vegetation Classification and Mapping Program – List of California Terrestrial Natural Communities Recognized by the California Natural Diversity Database. Available at <http://www.dfg.ca.gov/whdab/pdfs/natcomlist.pdf>. September.
- California Department of Fish and Game (CDFG). 2007. Vegetation Classification and Mapping Program List of California Terrestrial Natural Communities Recognized by the California Natural Diversity Database. Sacramento, California. October.
- California Department of Fish and Game (CDFG). 2009 (October). Results of electronic record search of Rarefind: A Database Application for the Use of the California Department of Fish and Game's Natural Diversity Database. California Natural Heritage Division, California Department of Fish and Game, Wildlife and Habitat Data Analysis Branch. Sacramento, California.
- California Energy Commission (CEC). 2007. Rules of Practice and Procedure and Power Plant Site Certification Regulations. Siting Regulations. Appendix B, Section (g), Subsection (13), Paragraph (B), Clause (iii). April.
- California Fish and Game Commission (CFGC). 1989. Animals of California Declared to Be Endangered or Threatened. 14 CCR § 670.5, Barclays Official California Code of

Regulations Title 14. Natural Resources, Division 1, Fish and Game Commission-Department of Fish and Game, Subdivision 3. General Regulations, Chapter 3, Miscellaneous.

EDAW AECOM. 2009a. Blythe Solar Power Project Botanical Survey Report. August.

Esque, T.C. 1994. Diet and Diet Selection of the Desert Tortoise (*Gopherus agassizii*) in the Northeastern Mojave Desert. Master's thesis. Colorado State University, Fort Collins.

Holland, R. 1986. Preliminary Descriptions of the Terrestrial Natural Communities of California. Nongame Heritage Program, State of California Department of Fish and Game.

Jennings, W.B. 1997. Habitat Use and Food Preferences of the Desert Tortoise, *Gopherus agassizii*, in the Western Mojave and Impacts of Off-Road Vehicles. Pp. 42–45 in J. Van Abbema (ed.), Proceedings of the International Conference on Conservation, Restoration, and Management of Tortoises and Turtles. New York Turtle and Tortoise Society, New York.

Nussear, K.E., T.C. Esque, R.D. Inman, Leila Gass, K.A. Thomas, C.S.A. Wallace, J.B. Blainey, D.M. Miller, and R.H. Webb. 2009. Modeling Habitat of the Desert Tortoise (*Gopherus agassizii*) in the Mojave and Parts of the Sonoran Deserts of California, Nevada, Utah, and Arizona: U.S. Geological Survey Open-File Report 2009-1102, 18 p.

Sawyer, J.O., and T. Keeler-Wolf. 1995. A Manual of California Vegetation. California Native Plant Society, Sacramento, California.

Thomas, K., T. Keeler-Wolf, J. Franklin, and P. Stine. 2004. Mojave Desert Ecosystem Program: Central Mojave Vegetation Database. U.S.G.S. Western Ecological Research Center and Southwest Biological Science Center, Sacramento, California.

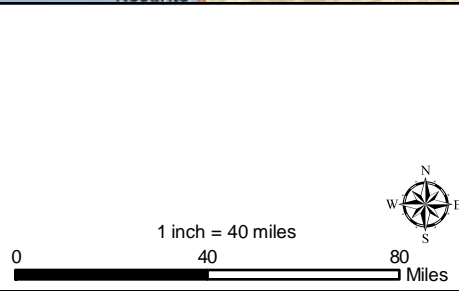
Tracy, C.R., R. Averill-Murray, W.I. Boarman, D. Delehanty, J. Heaton, E. McCoy, D. Morafka, K. Nussear, B. Hagerty, and P. Medica. 2004. Desert Tortoise Recovery Plan Assessment. Report to the U.S. Fish and Wildlife Service, Reno, Nevada.

U.S. Army Corps of Engineers (USACE). 2008. Regional Supplement to the Corps of Engineers Wetland Delineation Manual: Arid West Region, Version 2.0. September 2008. Available at <http://www.usace.army.mil/CECW/Documents/cecwo/reg/trel08-28.pdf>.

-
- U.S. Fish and Wildlife Service (USFWS). 1989 and 1990. Endangered and Threatened Wildlife and Plants; Emergency Determination of Endangered Status for the Mojave Population of the Desert Tortoise. Federal Register 54(149):32326–32331.
- U.S. Fish and Wildlife Service (USFWS). 1992. Field Survey Protocol for Any Non-Federal Action That May Occur within the Range of the Desert Tortoise.
- U.S. Fish and Wildlife Service (USFWS). 1994a. The Desert Tortoise (Mojave Population) Recovery Plan. U.S. Fish and Wildlife Service, Region 1 – Lead Region, Portland, Oregon. 73 pp. + appendices.
- U.S. Fish and Wildlife Service (USFWS). 1994b. Endangered and Threatened Wildlife and Plants; Determination of Critical Habitat for the Mojave Population of the Desert Tortoise. Federal Register 59(26):5820–5866.
- U.S. Fish and Wildlife Service (USFWS). 2005. Biological Opinion for the California Desert Conservation Area Plan (Desert Tortoise) (6840 CA930 (P)) (1 -8-04-F-43R). Ventura Fish and Wildlife Office. Ventura, California. March 31, 2005.
- U.S. Fish and Wildlife Service (USFWS). 2008. Draft Revised Recovery Plan for the Mojave Population of the Desert Tortoise. Available at http://www.fws.gov/nevada/desert%5Ftortoise/documents/recovery_plan/DraftRevRP_Mojave_Desert_Tortoise.pdf.
- U.S. Fish and Wildlife Service (USFWS). 2009. Preparing for Any Action That May Occur within the Range of the Mojave Desert Tortoise (*Gopherus agassizii*).

ATTACHMENT 1

FIGURES



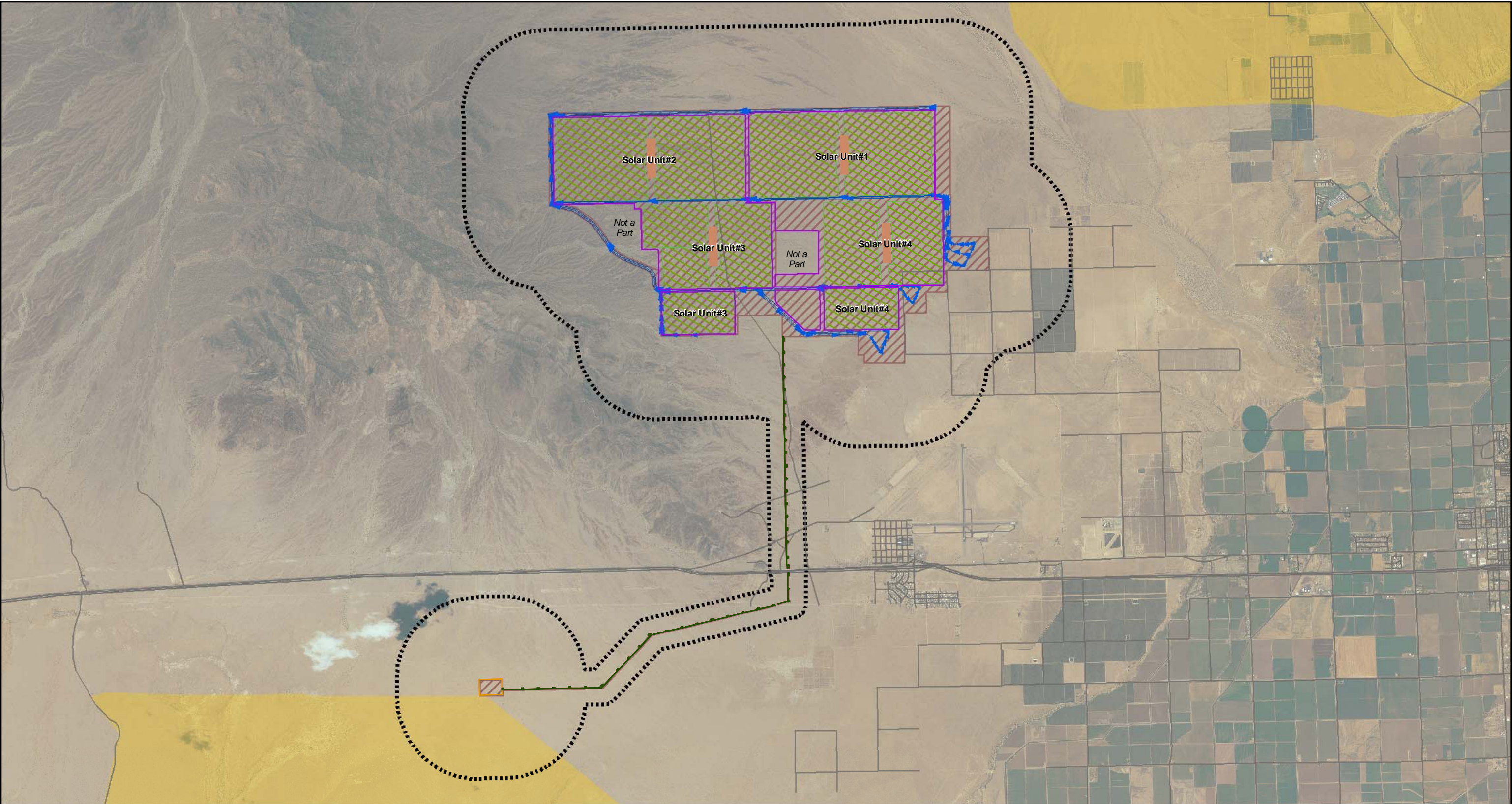
**Blythe Solar Power Project
Biological Assessment**

**Figure 1
Regional Map**

Source: ESRI; AECOM 2009

AECOM

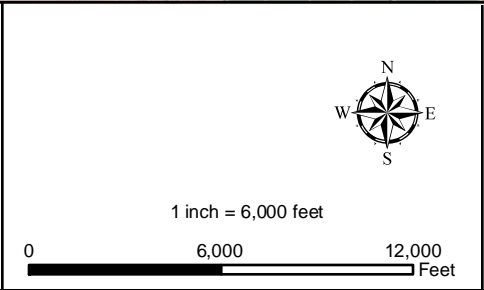
Date: March 2010



Legend

Action Area	Proposed Project Elements	
Project Disturbance Area	Perimeter Security Fence	Substation
Paved Roads	Power Block	Transmission Line
Multi-species WHMA (NECO)	Solar Unit	
	Rerouted Drainages	

Source: NAIP 2005; AECOM 2009

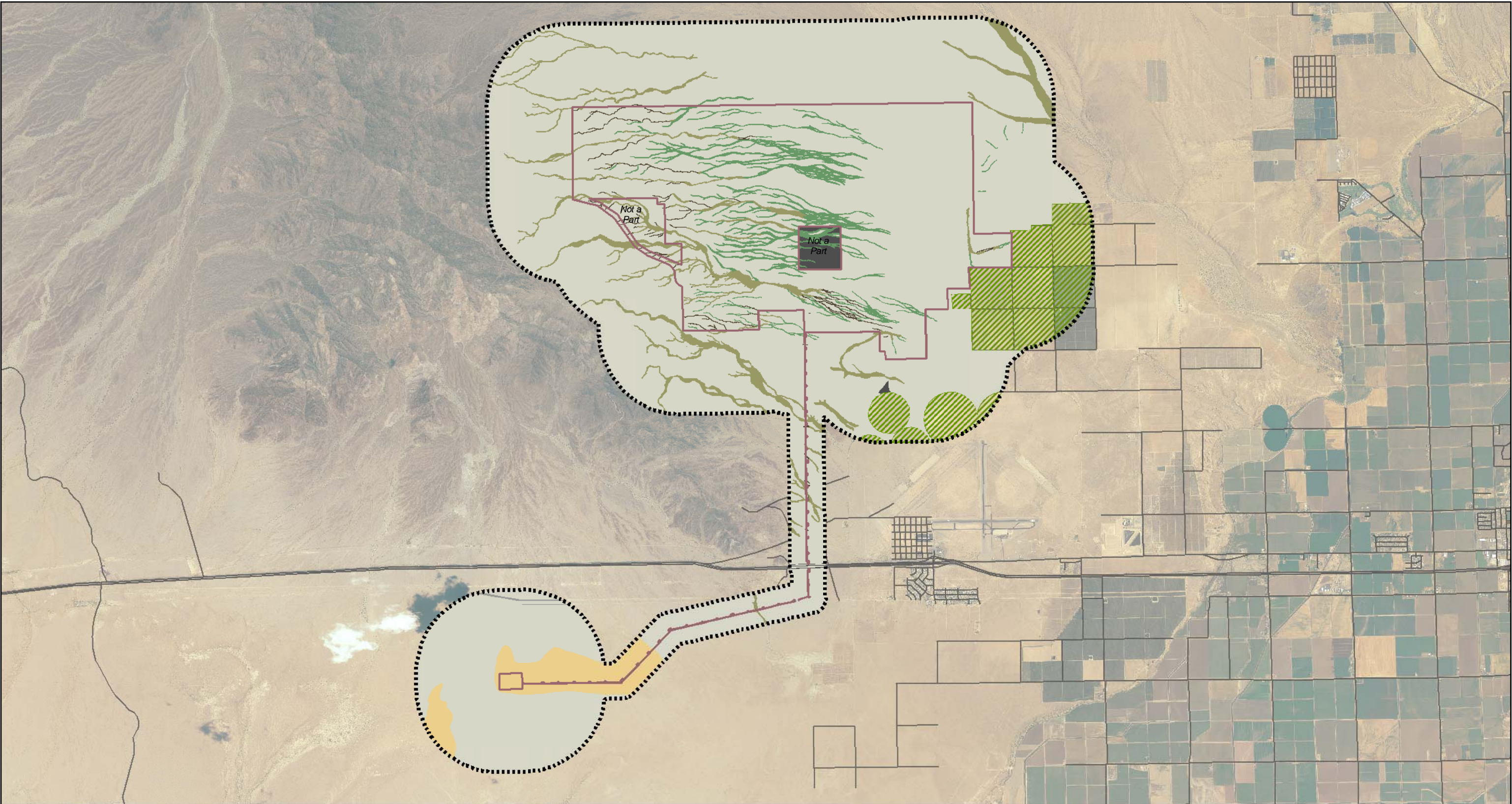


**Blythe Solar Power Project
Biological Assessment**

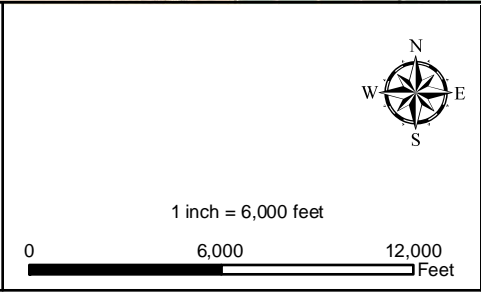
**Figure 2
Proposed Project Elements
and Action Area**

AECOM

Date: March 2010

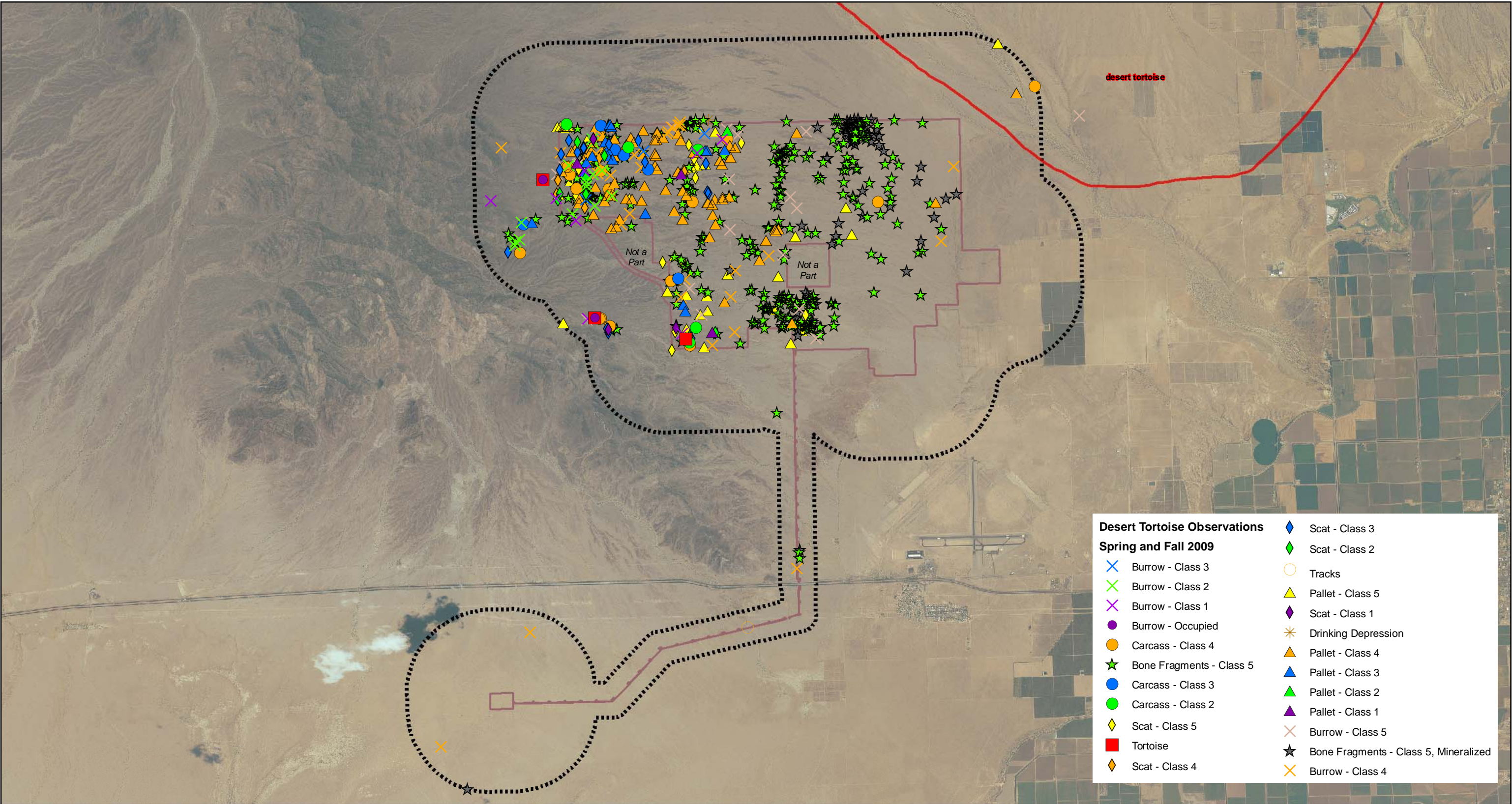


Legend		
	Action Area	
	Project Disturbance Area	
	Paved Roads	
Vegetation Communities		
Riparian		
	Creosote Bush - Big Galleta Association	
	Desert Dry Wash Woodland	
	Unvegetated Ephemeral Dry Wash	
Upland		
	Sonoran Creosote Bush Scrub	
	Stabilized and Partially Stabilized Desert Dunes	
Other		
	Agriculture (Active and Fallow)	
	Disturbed	
	Developed	



**Blythe Solar Power Project
Biological Assessment**

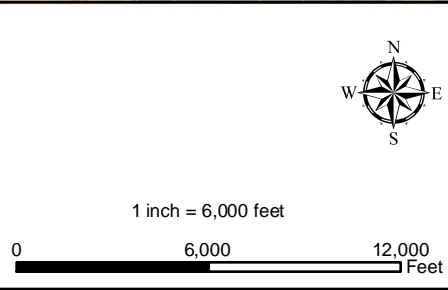
**Figure 3
Vegetation Communities within
the Action Area**



Legend

- Action Area
- Project Disturbance Area
- CNDDDB Species Inventory**
- Desert Tortoise (specific bounded area)
- Coachella Milk vetch (not present in map area)

Source: NAIP 2005; AECOM 2009; CNDDDB 2009

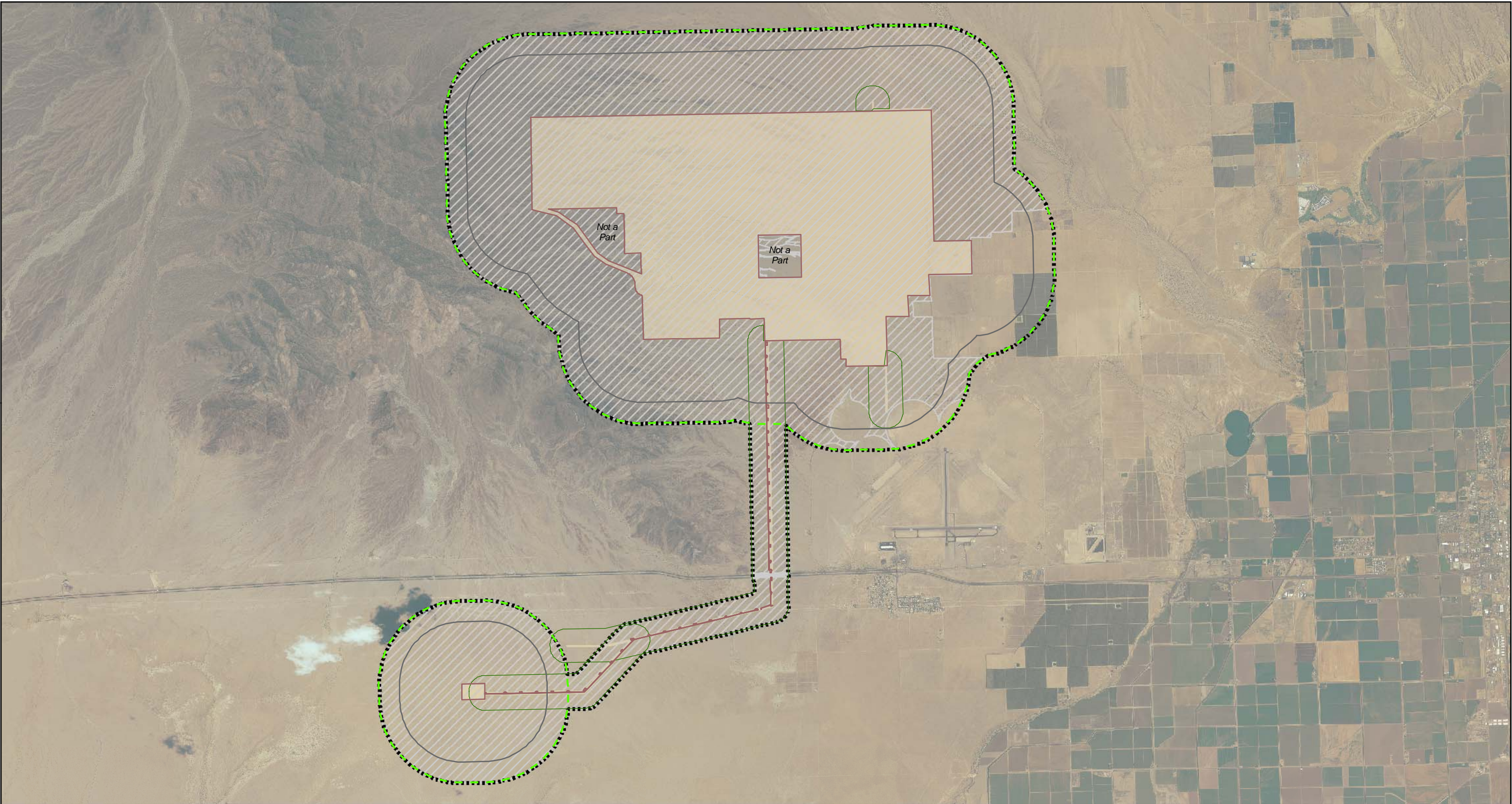











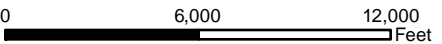

**Blythe Solar Power Project
Biological Assessment**

**Figure 4
Recorded Occurrences of
Federal Listed Species Near
the Action Area**

AECOM

Date: March 2010



Map Location 	Legend <ul style="list-style-type: none"> Action Area Project Disturbance Area Desert Tortoise Suitable Habitat Desert Tortoise Survey Area <ul style="list-style-type: none"> 100% Coverage Survey Area CEC Buffer Transects <ul style="list-style-type: none"> 1-mile Transect 0.75-mile Transect 1,000-foot Transect <p>Source: NAIP 2005; AECOM 2009</p>	 1 inch = 6,000 feet 	Blythe Solar Power Project Biological Assessment Figure 5 Desert Tortoise Surveys and Suitable Habitat within the Action Area	 Date: March 2010
---	---	---	--	---

ATTACHMENT 2

U.S. FISH AND WILDLIFE SERVICE CORRESPONDENCE REGARDING SPECIES TO BE EVALUATED FOR THE BLYTHE SOLAR POWER PROJECT



United States Department of the Interior

FISH AND WILDLIFE SERVICE

Ecological Services
Carlsbad Fish and Wildlife Office
6010 Hidden Valley Road, Suite 101
Carlsbad, California 92011



In Reply Refer To:
FWS-ERIV-09B0186-09SL0577

MAR 19 2009

Cecilia Meyer Lovell
EDAW Inc.
1420 Kettner Boulevard, Suite 500
San Diego, California 92101

Subject: Request for Information on Endangered and Threatened Species in the Vicinity of the Proposed Solar Millennium Blythe Project, Riverside County, California

Dear Ms. Lovell:

This letter responds to your March 2, 2009, letter (received March 4, 2009) requesting information on species of concern, including federally-listed or proposed species, or designated or proposed critical habitats that may occur in and around the Solar Millennium Blythe project solar thermal power generating facility being proposed on Bureau of Land Management (BLM) lands.

Section 7 of the Endangered Species Act of 1973 (Act), as amended, requires Federal agencies to consult with the U.S. Fish and Wildlife Service (Service) should it be determined that their actions may affect federally listed threatened or endangered species. Section 9 of the Act prohibits the "take" (e.g., harm, harassment, pursuit, injury, kill) of federally listed wildlife. "Harm" is further defined to include habitat modification or degradation where it kills or injures wildlife by impairing essential behavioral patterns including breeding, feeding, or sheltering. Take incidental to otherwise lawful activities can be authorized under sections 7 (Federal consultations) and 10 (habitat conservation plans) of the Act.

If a proposed project is authorized, funded, or carried out by a Federal agency and may affect a listed species, then the Federal agency must consult with us on behalf of the applicant, pursuant to section 7 of the Act. During the section 7 process, measures to avoid and minimize project impacts to listed species and their habitat will be identified and incorporated into a biological opinion that includes an incidental take statement that exempts incidental take by the Federal agency and applicant.



At this time, no candidate species occur within the vicinity of the proposed project. However, it appears that the federally-threatened desert tortoise (*Gopherus agassizii*) may occur on and/or in the vicinity of the proposed project. While we do not have site-specific species information for the proposed project area, federally-designated critical habitat for the desert tortoise (Chuckwalla Unit) is located south of the proposed project. Therefore, we recommend that you seek assistance from a biologist familiar with the habitat conditions and associated species, particularly desert tortoise, in and around the project site to assess the potential for direct, indirect and cumulative impacts likely to result from the proposed activity.

We also recommend that, for the 2009 field season, you conduct desert tortoise surveys following the Service's 1992 *Field Survey Protocol For Any Non-Federal Action That May Occur Within The Range Of The Desert Tortoise* and that all potentially suitable tortoise habitat in the action area associated with the proposed project be surveyed. The "action area" is defined by regulation as all areas to be affected directly or indirectly by the Federal action and not merely the immediate area involved in the action (50 CFR §402.02). This analysis is not limited to the "footprint" of the action nor is it limited by the Federal agency's authority. Rather, it is a biological determination of the reach of the proposed action on listed species. Subsequent analyses of the environmental baseline, effects of the action, and levels of incidental take are based upon the action area.

Please also note that there may be BLM and State sensitive species concerns in this area. Therefore, we recommend that you contact the BLM and the California Department of Fish and Game to obtain lists of sensitive species that may occur in the vicinity of the proposed project and to determine which species may require surveys pursuant to the National Environmental Policy Act and California Environmental Quality Act.

Should you have any questions regarding this letter, survey protocols for federally-listed species, or your responsibilities under the Act, please call Tannika Engelhard of my staff at (760) 431-9440.

Sincerely,



for Karen A. Goebel
Assistant Field Supervisor

Enclosure

cc:

Kim Nicol, California Department of Fish and Game, Bermuda Dunes Field Office
Mark Massar, Bureau of Land Management, North Palm Springs Field Office

Federally Listed Species
Which Occur or May Occur on or Near the Proposed Solar Millennium Blythe Project,
Riverside County, California

Common Name	Scientific Name	Status
<u>REPTILES</u>		
desert tortoise	<i>Gopherus agassizii</i>	T, CH

E: endangered
T: threatened

CH: critical habitat

**STATE OF CALIFORNIA
ENERGY RESOURCES CONSERVATION AND DEVELOPMENT COMMISSION**

In the Matter of:
APPLICATION FOR CERTIFICATION
for the *BLYTHE SOLAR POWER PROJECT*

Docket No. 09-AFC-6
PROOF OF SERVICE
(Revised 1/26/2010)

APPLICANT

Alice Harron
Senior Director of Project
Development
1625 Shattuck Avenue, Suite 270
Berkeley, CA 94709-1161
harron@solarmillennium.com

Gavin Berg
Senior Project Manager
1625 Shattuck Avenue, Suite 270
Berkeley, CA 94709
berg@solarmillennium.com

APPLICANT'S CONSULTANT

Carl Lindner
AECOM Project Manager
1220 Avenida Acaso
Camarillo, CA 93012
carl.lindner@aecom.com

COUNSEL FOR APPLICANT

Scott Galati, Esq.
Galati/Blek, LLP
455 Capitol Mall, Suite 350
Sacramento, CA 95814
sgalati@gb-llp.com

Peter Weiner
Matthew Sanders
Paul, Hastings, Janofsky & Walker LLP
55 2nd Street, Suite 2400-3441
San Francisco, CA 94105
peterweiner@paulhastings.com
matthewsanders@paulhastings.com

INTERESTED AGENCIES

Holly L. Roberts, Project Manager
Bureau of Land Management
Palm Springs-South Coast Field Office
1201 Bird Center Drive Palm Springs,
CA 92262
CAPSSolarPalen@blm.gov

California ISO
e-recipient@caiso.com

INTERVENORS

Tanya A. Gulesserian,
Marc D. Joseph
Adams Broadwell Joseph & Cardozo
601 Gateway Boulevard, Suite 1000
South San Francisco, CA 94080
tgulesserian@adamsbroadwell.com

ENERGY COMMISSION

Karen Douglas
Chair and Presiding Member
kldougla@energy.state.ca.us

Robert Weisenmiller
Commissioner and Associate
Member
rweisenm@energy.state.ca.us

Raoul Renaud
Hearing Officer
rrenaud@energy.state.ca.us

Alan Solomon
Project Manager
asolomon@energy.state.ca.us

Lisa DeCarlo
Staff Counsel
ldecarlo@energy.state.ca.us

Public Adviser's Office
publicadviser@energy.state.ca.us

DECLARATION OF SERVICE

I, Carl Lindner, declare that on, March 8, 2010, I served and filed copies of the attached Blythe Solar Power Project Materials:

DRAFT Biological Assessment – Blythe Solar Power Project
Technical Areas: Biological Resources

The original document, filed with the Docket Unit, is accompanied by a copy of the most recent Proof of Service list, located on the web page for this project at:

[\[http://www.energy.ca.gov/sitingcases/solar_millennium_blythe\]](http://www.energy.ca.gov/sitingcases/solar_millennium_blythe).

The document has been sent to the other parties in this proceeding (as shown on the Proof of Service list) and to the Commission's Docket Unit, in the following manner:

(Check all that Apply)

For service to all other parties:

 X sent electronically to all email addresses on the Proof of Service list;

 by personal delivery or by overnight delivery service or depositing in the United States mail at Camarillo, California with postage or fees thereon fully prepaid and addressed as provided on the Proof of Service list above to those addresses **NOT** marked "email preferred."

AND

For filing with the Energy Commission:

 X sending an original paper copy and one electronic copy, mailed and emailed respectively, to the address below (preferred method);

OR

 depositing in the mail an original and 12 paper copies, along with 13 CDs, as follows:

CALIFORNIA ENERGY COMMISSION

Attn: Docket No. 09-AFC-6
1516 Ninth Street, MS-4
Sacramento, CA 95814-5512

docket@energy.state.ca.us

I declare under penalty of perjury that the foregoing is true and correct.

Carl E. Lindner